

EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

November 3, 2017

The Honorable Paul D. Ryan Speaker of the House of Representatives U.S. House of Representatives Washington, D.C. 20515

Dear Mr. Speaker:

Section 251(a)(7) of the Balanced Budget and Emergency Deficit Control Act of 1985 requires that the Office of Management and Budget (OMB) submit a report to the Congress on discretionary appropriations legislation within seven calendar days of enactment (excluding Saturdays, Sundays, and legal holidays). The "Seven-Day-After" report must contain the OMB and Congressional Budget Office (CBO) estimates of discretionary new budget authority provided by the legislation and an explanation of any differences between the two estimates.

Enclosed is the report for the Additional Supplemental Appropriations for Disaster Relief Requirements Act, 2017 (Public Law 115-72). The President signed the Act into law on October 26, 2017. The enclosure includes an appropriations Seven-Day-After report on fiscal year 2018 supplemental appropriations contained in division A of the Act. Division B contains no budgetary effects counted toward the discretionary spending limits.

Sincerely,

Mick Mulvaney

Director

Enclosure

Identical Letter Sent to The Honorable Michael R. Pence

Table 1.

CBO Estimates Compared to OMB Estimates for Division A of Public Law 115-72, Additional Supplemental Appropriations for Disaster Relief Requirements Act, 2017

(in millions of dollars)

-	2018 Enacted Budget Authority
NON-DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS	_
Non-Defense Category - Emergency Requirement Supplemental Appropriations	
CBO ESTIMATE, NON-DEFENSE DISCRETIONARY EMERGENCY APPROPRIATIONS ¹	19,247
Department of Homeland Security, Federal Emergency Management Agency Department of Agriculture, Forest Service	18,670 527
Department of the Interior, Department-wide Programs	50
NO BUDGET AUTHORITY DIFFERENCES	
OMB ESTIMATE, NON-DEFENSE DISCRETIONARY EMERGENCY APPROPRIATIONS	19,247
Department of Homeland Security, Federal Emergency Management Agency Department of Agriculture, Forest Service	18,670 527
Department of Agriculture, Forest Service Department of the Interior, Department-wide Programs	527 50
Non-Defense Category - Emergency Requirement Changes in Mandatory Programs (CHII	MPs)
CBO ESTIMATE, NON-DEFENSE DISCRETIONARY EMERGENCY CHIMPs ¹	17,270
Department of Homeland Security, Federal Emergency Management Agency Department of Agriculture, Food and Nutrition Service	16,000 1,270
Scorekeeping Differences: Department of Homeland Security, Federal Emergency Management Agency: National Flood Insurance Fund	-16,000
OMB and CBO have conceptual differences in how to score debt forgiveness for the National Flood Insurance Program (NFIP), which results in a \$16 billion difference in 2018 budget authority for the scoring of section 308 of this Act. CBO scores a \$16 billion budget authority cost in 2018 to section 308 for cancelling \$16 billion of NFIP's debt. CBO's baseline assumes that funding for NFIP is constrained by premium and fee receipts and their statutory limitation on borrowing authority. Therefore, CBO views cancelling the debt as resulting in increased spending to claimants. OMB's baseline assumes the cost of paying the full amount of claims when they are due, not as they are financed, and views the cancellation of debt as allowing new borrowing to liquidate previously-incurred contractual obligations for flood insurance claims rather than providing additional authority to obligate. Therefore, OMB scores no budget authority cost to section 308.	
OMB ESTIMATE, NON-DEFENSE DISCRETIONARY EMERGENCY CHIMPs	1,270
Department of Homeland Security, Federal Emergency Management Agency Department of Agriculture, Food and Nutrition Service	1,270

Table 1.

CBO Estimates Compared to OMB Estimates for Division A of Public Law 115-72, Additional Supplemental Appropriations for Disaster Relief Requirements Act, 2017 (in millions of dollars)

2018 Enacted
Budget
Authority

NON-DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS

SUMMARY

CBO ESTIMATE, EMERGENCY SUPPLEMENTAL APPROPRIATIONS 1	36,517
TOTAL DIFFERENCES	-16,000
OMB ESTIMATE, EMERGENCY SUPPLEMENTAL APPROPRIATIONS	20,517

¹ CBO data received by OMB on October 12, 2017.

Table 2. Enacted Appropriations as of October 30, 2017 $^{\rm 1}$

(in millions of dollars)

	2018 Enacted
	Budget Authority
DEFENSE CATEGORY	
Discretionary Spending Limit ²	549,057
Appropriations previously enacted ²	
Newly Enacted Base Defense Appropriations:	
None	
Total, All Previously Enacted and New Base Defense Appropriations	
Defense Appropriations Over (+)/Under (-) spending limit	-549,057
NON-DEFENSE CATEGORY	
Discretionary Spending Limit ²	515,749
Appropriations previously enacted ²	
Newly Enacted Base Non-Defense Appropriations:	
None	
Total, All Previously Enacted and New Base Non-Defense Appropriations	
Non-Defense Appropriations Over (+)/Under (-) spending limit	-515,749
TOTAL DISCRETIONARY APPROPRIATIONS	
Discretionary Spending Limit ²	1,064,806
Appropriations previously enacted ²	
Newly Enacted Base Appropriations:	
None	
Total, All Previously Enacted and New Base Discretionary Appropriations	
Discretionary Appropriations Over (+)/Under (-) spending limits	-1,064,806

Table 2. Enacted Appropriations as of October 30, 2017 ¹

(in millions of dollars)

2018 Enacted
Budget
Authority

New Non-Defense Appropriations designated by the Congress and the President as Emergency Requirements ³

Emergency amounts provided in Division A of Public Law 115-72, the Additional Supplemental Appropriations for Disaster Relief Requirements, 2017.....

20,517

Notes:

- 1 Enacted appropriations reflect OMB scoring of emergency supplemental amounts in Public Law 115-72, the Additional Supplemental Appropriations for Disaster Relief Requirements Act, 2017.
- 2 The FY 2018 spending limits for the defense (or "revised security") and non-defense (or "revised nonsecurity") categories are equal to the amounts published in the *OMB Sequestration Update Report to the President and Congress for Fiscal Year 2018 (see OMB's website:*https://www.whitehouse.gov/omb/public-releases/omb-reports) .
- 3 Section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 (BBEDCA) authorizes an adjustment to the caps for appropriations that are designated by the Congress, and subsequently designated by the President, as emergency requirements or for Overseas Contingency Operations/Global War on Terrorism. Division A of Public Law 115-72 includes supplemental funding for these activities with the appropriate designations as emergency requirements and the President transmitted to the Congress on October 26, 2017 his subsequent designations of all of these amounts. These amounts are summarized here and are not included in the totals displayed above that are counted against the caps. The adjustments to the discretionary limits to reflect this spending are not included in this report but will be included in OMB's Final Sequestration Report for 2018.