Recovery Planning: from Development to Implementation

Presented by Wendy Smith-Reeve

Introduction

- Recovery from any event is the longest period along the disaster timeline continuum.
- Comprehensive outline walking through Background & Fundamentals,
 Reopening vs Recovery, Recovery Planning, and ensuring Resilience.

Outline

- Background & Fundamentals
 - Understanding FEMA and critical factors that will make a fundamental difference for your government
 - Multiple Funding Streams
- Reopening Plans vs Recovery Plans
 - Reopening tribal communities does not have to mirror state actions
- Recovery Plan Development & Implementation
 - Establishing comprehensive planning team
 - Communication
 - Interdependencies
 - Structuring the effort
- Ensure Resilience
 - Qualities of Resilient Systems
 - Reflective, Resourceful, Inclusive, Integrated, Robust, Redundant, and Flexible

Background & Fundamentals



Emergency vs Major Disaster Declaration



Options every tribe needs to consider



Direct Federal Assistance



Cost-Share & Adjustment Options



Offsetting the Non-Federal Share



Multiple Funding
Streams

Emergency vs Major Disaster Declaration

The Stafford Act

Robert T. Stafford
Disaster Relief and Emergency
Assistance Act, as Amended

- Originally passed in 1988
 - Most recent amendment in 2018 with the passage of the Disaster Recovery Reform Act (DRRA)
- Emergency Declaration
 - Direct Federal Assistance
- Major Disaster Declaration
 - Recognizes all efforts reasonable and necessary as a result of the declared event.

Options for Consideration

Recipient / Grantee (work direct with FEMA)

- FEMA-Tribe Agreement
- Legal & Administrative Requirements
 - Fiscal Account Setup
 - Public Assistance Administrative Plan
 - Applicant Briefing
 - Project Formulation
 - Quarterly Programmatic Reporting
 - Documentation
 - Closeout

Subgrantee (work through State)

- Applicant Agreement w/ State
- Project Formulation
- Supporting Documentation

DEPARTMENT OF HOMELAND SECURITY Federal Emergency Management Agency RESOURCE REQUEST FORM (RRF)

O.M.R. No. 1660-6062 Expires May 31, 2017

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FEMA FORM 010-0-8

Direct Federal Assistance

Resource Request Form

Submit to FEMA Regional Response Coordination Center

Mission Assignment

FEMA assigns mission to appropriate federal agency

Cost Share

75% / 25%

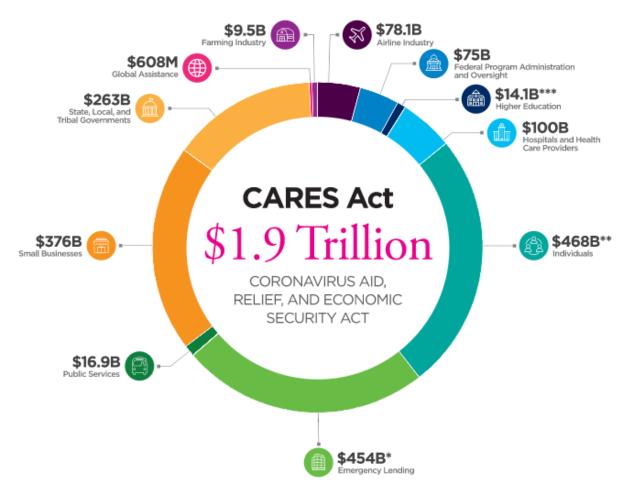
Cost Share & Adjustment Options (FEMA Specific)

- 75% / 25%
- 90% / 10%
 - Meet or exceed \$149/per capita
 - Other extenuating circumstances
 - i.e. Major Disaster Declarations or other events that have affected a tribe during the preceding 12-month period
- 100%

Offsetting the Non-Federal Share

- Donated Resources
 - Volunteer labor
 - Equipment
 - Supplies
 - Materials
- Value of these resources can be used as "credit" to offset non-federal share
 - Must be attributable to Emergency Work Category B
 - Directly tied to the Pandemic and/or cascading impacts
- Documentation





- *** Other education funding, including K-12 schools, is included in the State, Local, and Tribal Governments category
- ** Includes Department of Labor Estimate for Extra Unemployment Payments as of 4/15/2020 \$150.6 B
- ** Includes Internal Revenue Service Estimate of Cash Payments as of 4/15/2020 \$292 B
- Federal Reserve emergency lending facilities to support the flow of credit to consumers, employers, businesses, and municipalities.

This graphic does not include an estimated \$298 billion in tax relief/credits over the next 10 years to assist individuals, businesses, and charitable organizations

Source:

https://pandemic.oversight.gov/track-themoney

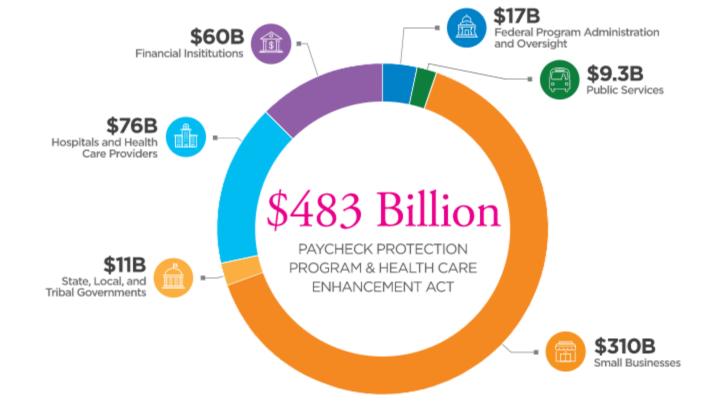
The chart displays federal funding provided through the Coronavirus Aid, Relief, and Economic Security (CARES) Act (Public Law 116-136); the Paycheck Protection Program and Health Care Enhancement Act (Public Law 116-139); the Families First Coronavirus Response Act (Public Law 116-127); and the Coronavirus Preparedness and Response Supplemental Appropriation Act (Public Law 116-123).

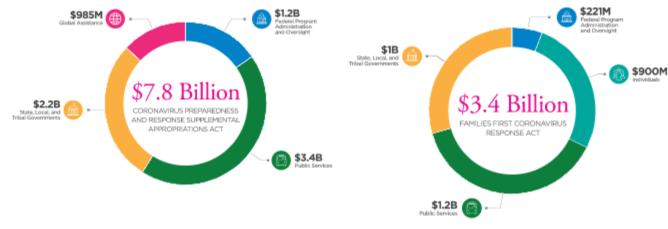
Source:

https://pandemic.oversight.gov/trackthe-money

FEMA Public Assistance Program is fund of last resort. All applicants must demonstrate costs cannot be reimbursed by another federal program.

Total \$2.4 Trillion





Source: Public Laws 116-123, 116-127, 116-136, and 116-139; Agency Appropriations Information verified through OIG and Treasury Data.

Reopening vs Recovery



STIMULATING THE ECONOMY



PEOPLE WORKING



SUSTAINABLE AND RESILIENT SOLUTIONS



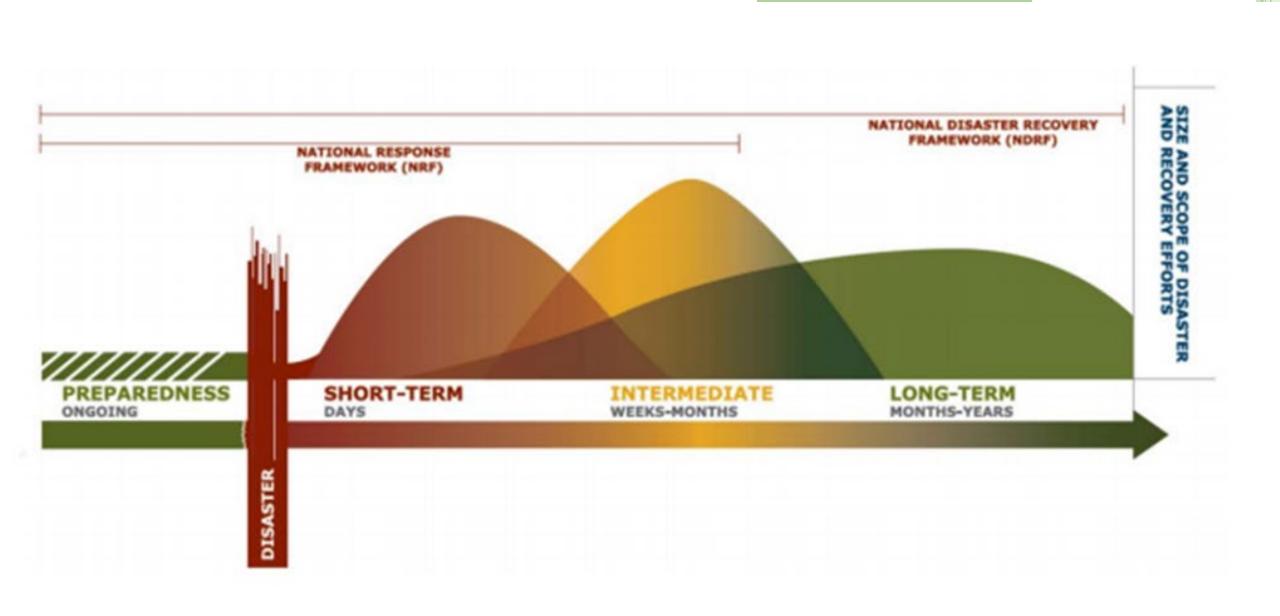
CONTINUITY OF OPERATIONS



FUNDING OPTIONS TO RECOUP EXPENDITURES

Reopening

Recovery



Recovery Plan Development & Implementation



UNITY OF EFFORT



COMMUNICATION



INTERDEPENDENCIES



ESTABLISH STRUCTURE



DATA DRIVEN

Unity of Effort



Communication – Communication – Communication

Within the planning team

Across the enterprise

Within each agency

With the public

Interdependencies



Structure

- Establish Goals
- Define SMART Objectives to meet the goals
- Evaluate and identify tactics that meet the objectives
- Establish timelines and decision points
- Start with existing recovery plan elements found in Emergency Response and Recovery Plans
- Modify to meet the needs of current event
- Organize by Recovery Support Function or FEMA Lifelines



Data Driven



Reliable and credible data sources



Ground truth information provided by government, private sector, non-profit organizations and other partners as well as the community



Identify stressor(s) that are compounding the situation, in order to develop quality and sound solutions

Implement the Plan

- Once drafted and reviewed by all participants, the leadership group should collectively review and refine the plan.
- Decision points, both lateral and horizontal, should be established for each sector. Decision points determine when new actions are required.
- Timelines are important, but indicators will drive an action vs a date on the calendar.
- Reconvene the group to evaluate data and indicators.
- Develop courses of action that provide solution and select best option that ensures sustainability and resilience.

Sustainable & Resilient



Reflective

using past experience to inform future decisions



Resourceful

recognizing alternative ways to use resources



Inclusive

prioritize broad consultation to create a sense of shared ownership in decision making



Integrated

bring together a range of distinct systems and institutions



Robust

well-conceived, constructed, and managed systems



Redundant

spare capacity purposefully created to accommodate disruption



Flexible

willingness, ability to adopt alternative strategies in response to changing circumstances

Resources

- FEMA Coronavirus (COVID-19) Response https://www.fema.gov/coronavirus
- National Indian Health Board COVID-19 Tribal Resource Center https://www.nihb.org/covid-19/
- National Indian Health Board COVID-19 Funding Opportunities for Tribes https://www.nihb.org/covid-19/wp-content/uploads/2020/04/Tribal-Funding-Opps 05-15-20.pdf
- Pandemic Response Accountability Committee (PRAC) https://pandemic.oversight.gov/oversight
- State Emergency Management websites: (Arizona is an example) https://dema.az.gov/covid19-public-Assistance

Questions

Thank you!

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