

1 VANITA GUPTA
Principal Deputy Assistant Attorney General
2 Civil Rights Division
STEVEN H. ROSENBAUM
3 Chief
COTY R. MONTAG
4 Deputy Chief
CA Bar No. 255703
5 BURTIS M. DOUGHERTY
DC Bar No. 225003
6 E-mail: Burtis.M.Dougherty@usdoj.gov
Trial Attorney
7 Housing and Civil Enforcement Section
Civil Rights Division
8 U.S. Department of Justice
950 Pennsylvania Avenue, N.W. - NWB
9 Washington, DC 20530
Tel: (202) 514-4713
10 Fax: (202) 514-1116

11 MELINDA HAAG
United States Attorney
12 ALEX G. TSE
Chief, Civil Division
13 MELANIE L. PROCTOR
Assistant United States Attorney
14 CA Bar No. 228971
E-mail: Melanie.Proctor@usdoj.gov
15 450 Golden Gate Avenue
San Francisco, CA 94102
16 Tel: (415) 436-6730
Fax: (415) 436-7200
17 Attorneys for Plaintiff
United States of America
18

PATRICE ALEXANDER FICKLIN
19 Fair Lending Director
ANTHONY ALEXIS
20 Enforcement Director
REBECCA J.K. GELFOND
21 Deputy Fair Lending Director
JEFFREY P. EHRLICH
22 Deputy Enforcement Director
VINCENT HERMAN
23 Senior Fair Lending Enforcement Counsel
E-mail: Vincent.Herman@cfpb.gov
24 D.C. Bar No. 974596
Office of Fair Lending and Equal Opportunity
25 BENJAMIN KONOP
Enforcement Attorney
26 Bar No. 0073458
E-mail: Benjamin.Konop@cfpb.gov
27 Office of Enforcement
Consumer Financial Protection Bureau
28 1700 G Street, NW

1 Washington, DC 20552
2 Tel: 202-435-9599
3 Attorneys for Plaintiff
4 Consumer Financial Protection Bureau

5 UNITED STATES DISTRICT COURT
6 NORTHERN DISTRICT OF CALIFORNIA

7 UNITED STATES OF AMERICA, and)
8 CONSUMER FINANCIAL)
9 PROTECTION BUREAU,)
10 Plaintiffs,)
11 v.)
12 PROVIDENT FUNDING ASSOCIATES,)
13 L.P.,)
14 Defendant.)

Case No. 15-2373

~~PROPOSED~~ CONSENT ORDER

15 This Consent Order is submitted jointly by the parties for the approval of and entry by the
16 Court, simultaneously with the filing of the Complaint of the United States and the Consumer
17 Financial Protection Bureau (“CFPB”) (collectively, “the Plaintiffs”) in this matter. This Consent
18 Order resolves the Plaintiffs’ claims that Defendant, Provident Funding Associates, L.P. (“Provident”
19 or “the lender”), has engaged in a pattern or practice of lending discrimination in violation of the Fair
20 Housing Act, 42 U.S.C. §§ 3601-3619 (“FHA”), and the Equal Credit Opportunity Act, 15 U.S.C. §§
21 1691-1691f (“ECOA”), by allowing its wholesale mortgage brokers to charge African-American and
22 Hispanic borrowers higher broker fees for residential real estate-related loans than non-Hispanic white
23 (“white”) borrowers.

24 There has been no factual finding or adjudication with respect to any matter alleged by
25 Plaintiffs. The parties have entered into this agreed Order to resolve voluntarily the claims asserted by
26 Plaintiffs in order to avoid the risks and burdens of litigation.

27 **I. BACKGROUND**

28 Provident is a nationwide wholesale mortgage lender established in 1992 and headquartered in
San Bruno, California. Currently, Provident has over 50 offices nationwide and is licensed to originate
loans in 25 states. At various times in the past, it has also been licensed to do business in numerous

1 other states and the District of Columbia. Provident is the second largest private mortgage company
2 and the fourteenth-largest wholesale mortgage lender in the country. The CFPB has supervisory
3 authority over Provident.

4 Plaintiffs' Complaint alleges that from as early as 2006 to at least 2011, Provident originated
5 wholesale loans by establishing a base or par rate for each of the types of loans it offered with specific
6 loan terms for an applicant with specified credit characteristics. Provident allegedly accounted for
7 numerous objective credit-related characteristics of applicants by setting a variety of par rates for each
8 of its different loan products. These par rates reflected its assessment of individual applicant
9 creditworthiness, as well as the current market rate of interest and the price Provident could obtain for
10 the sale of any such loans to investors. Provident issued par rate sheets, as frequently as several times
11 each business day, to brokers. The rate sheets listed the par rates based on the loan terms and a
12 borrower's credit characteristics. Provident also published the yield spread premium ("YSP") it would
13 pay the broker when the broker submitted a loan application that had an interest rate that exceeded the
14 par rate and Provident subsequently originated the loan. The Complaint alleges that Provident made
15 the credit decision and had the sole and absolute discretion to approve or reject any application
16 submitted to it by a broker.

17 Mortgage brokers who supplied Provident with wholesale loans for origination were
18 compensated in two ways: through direct fees paid by the borrower to the broker and/or through YSPs
19 from Provident, collectively referred to as "total broker fees." The Complaint alleges that in pricing its
20 wholesale loans, Provident permitted mortgage brokers to exercise subjective, unguided discretion in
21 setting the amount of total broker fees charged to individual borrowers, unrelated to an applicant's
22 credit risk characteristics or loan product features. From at least 2006 to at least 2011, brokers who
23 submitted loans to Provident for origination were at liberty to price a loan application at any interest
24 rate above the par rate and charge any amount of direct fees, as long as the total broker fees did not
25 exceed Provident's maximum broker compensation caps. These interest rates determined the amount
26 of YSP Provident would pay and were separate from and not controlled by credit risk factors and loan
27 characteristics already reflected in the rate sheet prices. Plaintiffs also allege that Provident reviewed
28

1 the total broker fees that brokers charged to borrowers in the loans submitted to Provident for funding
2 and had the authority to accept or reject them.

3 Plaintiffs contend that from as early as 2006 through at least 2011, Provident, through
4 wholesale mortgage brokers, charged thousands of African-American and Hispanic wholesale
5 borrowers higher total broker fees than white borrowers for home mortgage loans, not based on their
6 creditworthiness or other objective criteria related to borrower risk and loan characteristics, but
7 because of their race or national origin. The Complaint alleges that these disparities resulted from the
8 implementation and operation of Provident's policies that: (a) allowed mortgage brokers subjective
9 and unguided discretion in setting their compensation for wholesale loans unrelated to borrower credit
10 risk characteristics and the terms of the loan that it then incorporated into the terms and conditions of
11 the loans it originated; (b) did not require mortgage brokers to justify or document the reasons for the
12 amount of total broker fees not based on borrower risk; (c) failed to adequately monitor for or remedy
13 the effects of racial and national origin disparities in those total broker fees; and (d) created a financial
14 incentive for mortgage brokers to charge higher interest rates to borrowers by its YSP policy.
15 Plaintiffs allege that these policies and practices were not justified by the necessity to achieve one or
16 more substantial, legitimate, nondiscriminatory business interests under the FHA or its regulations, 24
17 C.F.R. §100.5, or a legitimate business need under the ECOA or Regulation B of the ECOA, 12 C.F.R.
18 pt. 1002. The Complaint alleges that as a result of Provident's practices, thousands of African-
19 American and Hispanic borrowers paid, on average, hundreds of dollars more for a Provident loan on
20 the basis of their race or national origin, in violation of the FHA and ECOA.

21 **II. POSITION OF PROVIDENT**

22 Provident asserts that at all times it conducted its lending in compliance with the fair lending
23 laws and in a non-discriminatory manner. Provident maintains that any of the differences in pricing, as
24 alleged by Plaintiffs, were attributable to legitimate, non-discriminatory factors.

25 Plaintiffs' claim focuses on wholesale loans and arises from the fees that independent mortgage
26 brokers charged their customers. Provident asserts that these fees were negotiated independently
27 between the mortgage brokers and their clients. Provident asserts that competitive market conditions
28 required it to allow independent mortgage brokers to negotiate their compensation directly with their

1 borrower-customers. Provident asserts that it did not receive any of the fees charged by the brokers as
2 part of the price negotiated directly between the brokers and the borrower. Therefore, Provident
3 asserts that allowing independent mortgage brokers to set their own compensation was justifiable by a
4 legitimate business purpose.

5 Provident never had a high concentration of loans from a small group of mortgage brokers.
6 Rather, it did business with thousands of independent mortgage brokers, who were constantly changing
7 and who were not employees of Provident. The independent mortgage brokers had a non-exclusive
8 contractual relationship with Provident. Provident asserts that for the protection of borrowers, it
9 imposed and enforced a low cap on total broker compensation.

10 Provident asserts that prior to significant regulatory changes in 2010 and 2011 that changed
11 how mortgage brokers charged borrowers for their services, the imposition of a cap on the maximum
12 amount of compensation a broker could charge was the primary mechanism for protecting borrowers
13 from overreaching by its own mortgage brokers, including discriminatory fees.

14 Provident revised how it compensated mortgage brokers in response to regulatory
15 developments in 2010 and 2011. It continues to impose a low cap on total broker compensation. Its
16 outside consultant regularly performs a statistical analysis of broker compensation to identify any
17 apparent compensation differences. This is done under the supervision of Provident's Chief
18 Compliance Officer, who is part of its enhanced compliance management systems. Provident
19 maintains that its practice of permitting independent mortgage brokers to set their own compensation
20 within the cap imposed by Provident was and is justified by business necessity.

21 **III. REMEDIAL ORDER**

22 **A. General Prohibitory Injunction**

23 1. Provident, including all of its officers, employees, agents, representatives, assignees,
24 and all those in active concert or participation with any of them, is hereby enjoined from engaging in
25 any act or practice that discriminates against residential mortgagors on the basis of race or national
26 origin in any aspect of the assessment of total broker fees in a residential real estate-related transaction
27 in violation of the FHA, or in any aspect of a credit transaction in violation of ECOA or Regulation B,
28 12 C.F.R. pt. 1002. This prohibition includes, but is not limited to the adoption, performance, or

1 implementation of any policy, practice, or act that results in race or national origin discrimination
2 against residential mortgagors in the assessment of total broker fees.

3 2. This Order requires that Provident take actions as set forth below to remedy its alleged
4 discrimination. Provident retains the discretion to take any additional actions that it believes are
5 appropriate to achieve the goals of this Order. The effective date of this Order shall be the date on
6 which it is entered by the Court.

7 **B. Action Plan**

8 3. For the duration of this Consent Order, Provident shall continue to have a Compliance
9 Officer or Compliance Committee to be responsible for monitoring and coordinating Provident's
10 adherence to the provisions of this Consent Order. Provident shall identify in writing to Plaintiffs the
11 name of the Compliance Officer or each member of its Compliance Committee within fourteen (14)
12 days of the effective date of this Order. The Compliance Officer or each of the Committee members
13 shall be at a senior management level within Provident. In the event of any change in the Compliance
14 Officer or Committee, Provident shall submit the name of the new Compliance Officer or Committee
15 member(s) to Plaintiffs within fourteen (14) days.

16 4. Within thirty (30) days of the effective date of this Order, Provident shall submit to
17 Plaintiffs¹ a plan setting forth the actions that are necessary and appropriate to achieve compliance
18 with this Order ("Action Plan"), including but not limited to setting forth proposed broker
19 compensation policies and procedures and a proposed Monitoring Program, as set forth below. The
20 Action Plan shall specify timelines for completion of each of the requirements of this Order. The
21

22 _____
23 ¹ Any material required to be submitted to the Plaintiffs shall be delivered as follows, unless otherwise
24 specified in this Order. For the United States, delivery shall be by private (non-USPS) overnight
25 delivery addressed as follows: Chief, Housing and Civil Enforcement Section, Civil Rights Division,
26 U.S. Department of Justice, 1800 G Street, NW, Suite 7200, Washington, DC 20006, Attn. DJ #188-
27 11-19. For the CFPB, delivery shall be by private (non-USPS) overnight delivery addressed as
28 follows: Assistant Director, Office of Fair Lending and Equal Opportunity, c/o Vincent Herman,
Consumer Financial Protection Bureau, 1625 Eye Street, NW, ATTN: Office of Enforcement,
Washington, DC 20552. The parties may also agree to delivery either electronically or by hand-
delivery to the above address by courier.

1 timelines in the Action Plan shall be consistent with all deadlines in this Order, unless a modification is
2 agreed to in writing by Plaintiffs.

3 5. If, after review, Plaintiffs determine that it is necessary for Provident to revise the
4 Action Plan, Plaintiffs will notify Provident of these proposed revisions. Provident shall make
5 revisions and resubmit the Action Plan to Plaintiffs within fourteen (14) days of receipt of such notice.
6 Plaintiffs will notify Provident when they determine there are no further revisions necessary to the
7 Action Plan.

8 6. Upon notification that Plaintiffs have no further revisions to the Action Plan, Provident
9 shall promptly implement and adhere to the steps, recommendations, deadlines, and timeframes set
10 forth in the Action Plan.

11 7. The Action Plan shall require that Provident shall continue to maintain a complaint
12 resolution program to address consumer complaints alleging discrimination regarding loans it
13 originates or denies. Documentation regarding this complaint resolution program, including
14 documentation of individual complaints and resolutions, if any, shall be produced to the Plaintiffs on a
15 semi-annual basis in the reports referenced in Paragraph 36.

16 8. Any material proposed changes to the approved Action Plan, including changes to
17 Provident's broker compensation policies and procedures, during the term of this Order shall be
18 submitted in writing to Plaintiffs for review. If Plaintiffs determine that it is necessary for Provident to
19 revise the changes to the Action Plan, Provident shall make revisions and resubmit the Action Plan to
20 Plaintiffs within fourteen (14) days of receipt of such notice. Provident shall not implement the
21 changes or deviations until Plaintiffs provide notice to Provident that no further revisions are necessary
22 or until any dispute is resolved by this Court as provided in Paragraph 40.

23 **C. Broker Compensation Policies and Procedures**

24 9. Provident has provided to Plaintiffs its current broker compensation policy, which, in
25 summary, does not allow discretion in borrower- or lender-paid broker compensation because
26 individual brokers are unable to charge or collect different amounts of fees from different borrowers on
27 a loan-by-loan basis. Provident's current policy provides that: (a) each broker shall select its
28 compensation level periodically as a percentage of loan amount, up to a maximum of 2% or \$15,000;

1 (b) each broker shall charge the percentage it has selected to each loan application that it submits to
2 Provident during the applicable period; and (c) no broker may charge or collect any other fee in
3 connection with the origination of a Provident loan. Unless modified consistent with this Order,
4 Provident shall continue to have in place a non-discretionary broker compensation policy, as described
5 in this Paragraph, subject to change in the maximum percentage cap or dollar limit to be applied for all
6 brokers, in which case Provident shall notify Plaintiffs upon making the change.

7 10. For the duration of this Order, Provident shall continue to have in place, as part of its
8 broker compensation policy, specific race- and national origin-neutral standards for the assessment by
9 the broker of total broker fees on residential real-estate related loans that Provident underwrites,
10 originates, or funds that are designed to avoid unlawful discrimination by the lender and/or the
11 mortgage broker. The broker compensation policy shall also require that written documentation of the
12 amount of such fees, whether lender-paid or borrower-paid, be among the application documents
13 submitted to Provident and be maintained in each loan file. These requirements shall be made part of
14 any broker agreement between a mortgage broker and Provident and shall be incorporated into the
15 lender's current proprietary loan processing system or any future processing system. If Provident
16 modifies its broker compensation policy during the term of this Order, additional written
17 documentation supporting the amount of such fees may be required.

18 11. Provident's broker compensation policy shall continue to require brokers to make the
19 following disclosures to mortgage loan applicants, to the extent not inconsistent with applicable law:
20 (a) the full amount of any broker compensation, stated separately for lender-paid or borrower-paid
21 fees, and that such compensation may, or may not, as appropriate, be negotiable between the broker
22 and borrower; and (b) a notice of non-discrimination that provides substantially the same information
23 as is contained in Appendix A. Such disclosures shall continue to be in writing, signed by the broker
24 and the borrower, and submitted by the broker to be made part of the loan file maintained by
25 Provident. This disclosure shall be made as early as practicable but not later than seven (7) days prior
26 to the closing of the loan. The policy shall further provide for at least annual notice to all brokers who
27 submit applications to Provident or originate loans through or in its name, of the brokers' obligation to
28 comply with the FHA and ECOA and articulating the brokers' obligation to charge compensation in a

1 non-discriminatory manner, including in their exercise of discretion to set total broker fees when such
2 discretion is permitted.

3 12. Provident's loan processing system shall include validations to be performed to ensure
4 compliance with the requirements of Paragraphs 9, 10, and 11. Provident's policy shall require
5 designated employees under management supervision to review for compliance with the requirements
6 of Paragraphs 9, 10, and 11 and certify compliance therewith as part of its monthly post-funding
7 Quality Control review. Such certification shall be maintained in Provident's loan processing system.
8 Provident's policy shall not permit the processing of a loan application or the closing/funding of a loan
9 submitted by a broker unless the broker has fully complied with the requirements of Paragraphs 9, 10,
10 and 11.

11 13. Provident's broker compensation policy shall provide that Provident will use its best
12 efforts to require the mortgage brokers who contract with it to post and prominently display in each
13 location where applications for its loans are received a notice of non-discrimination, a sample of which
14 is attached as Appendix A.

15 **D. Monitoring Program**

16 14. For the term of this Order, Provident shall continue to have in place a monitoring
17 program designed to ensure compliance with this Order. This program shall monitor Provident's
18 wholesale loans for potential disparities based on race and national origin with respect to compensation
19 received by its wholesale mortgage brokers. The program shall also include portfolio-wide analyses
20 designed to detect statistically significant disparities² in total broker fees based on race and national
21 origin with respect to Provident's wholesale loans on a nationwide level on a quarterly and annual
22 basis. In addition, the program shall also include an analysis on a semi-annual and annual basis
23 designed to detect such disparities in selected geographic areas and on a broker-by-broker basis, with
24 the criteria used to select geographic areas and individual brokers to be agreed upon by the parties in
25

26 ² Statistical significance is a measure of probability that an observed outcome would not have occurred
27 by chance. As used in this Consent Order, an outcome is statistically significant if the probability that
28 it could have occurred by chance is less than 5%.

1 advance of each semi-annual analysis. The analyses conducted by Provident pursuant to this
2 Paragraph shall utilize the same methods and be calculated without controls, as performed by Plaintiffs
3 and described in Paragraph 20 of the Complaint, unless Plaintiffs approve the use of additional controls
4 or methodological changes proposed by Provident. Nothing in this Order precludes Provident from
5 conducting additional compliance-related analyses.

6 15. In the event that any review or analysis performed pursuant to this Order discloses
7 statistically significant broker fee disparities between African-American or Hispanic and white
8 borrowers, Provident shall attempt to determine the reason(s) for those disparities. It shall promptly
9 take corrective action to address disparities that are attributable to a policy or practice of Provident –
10 including, but not limited to, those identified in the Complaint – and not necessary to achieve one or
11 more of its substantial, legitimate, nondiscriminatory business interests or a legitimate business need.

12 16. Corrective action taken pursuant to Paragraph 15 shall include, as warranted, financial
13 remediation for borrowers; further modifications to Provident’s broker compensation policies and/or
14 monitoring programs; requiring further fair lending and/or compliance education or training for its
15 employees or brokers; modification of the terms of or termination of broker relationships; or any other
16 action as deemed appropriate under the circumstances. Provident shall maintain documentation of all
17 corrective actions taken under this Paragraph, or the reason(s) why it took no corrective action.

18 17. In the event that any review or analysis performed pursuant to Paragraph 14 discloses
19 statistically significant disparities in total broker fees between African-American or Hispanic and white
20 borrowers for a particular broker, Provident shall require the broker to provide promptly, in writing,
21 the non-discriminatory reason(s) for those disparities that are necessary to achieve (a) one or more of
22 its substantial, legitimate, nondiscriminatory business interests and (b) a legitimate business need under
23 Regulation B of the ECOA. 12 C.F.R. pt. 1002. If the broker does not provide a reasonable, non-race
24 or national origin-based explanation for the identified disparities, Provident shall use its best efforts,
25 including termination of its relationship with the broker, to require the broker to take prompt corrective
26 action, as described in Paragraph 15, to address the disparities. Provident shall maintain
27 documentation of all corrective actions taken pursuant to this Paragraph, or the reason(s) why it took
28 no corrective action.

1 18. Provident shall submit all such periodic analyses and remedial proposals to the
2 Plaintiffs for their review within fifteen (15) days of their completion, and Plaintiffs may conduct
3 alternative analyses. If either Plaintiff raises any objections to Provident's determinations with respect
4 to a finding or non-finding of pricing disparities or proposed remedial actions within thirty (30) days of
5 their receipt, the parties shall meet and confer to try to resolve their differences. If the parties are
6 unable to come to an agreement regarding such objections, any party may bring the dispute to this
7 Court for resolution pursuant to Paragraph 40.

8 **E. Equal Credit Opportunity Training Program**

9 19. For the duration of this Order, Provident shall continue to provide equal credit
10 opportunity training to its management officials or employees who: (a) have responsibility for
11 interacting with mortgage brokers; (b) have responsibility for conducting fair lending compliance
12 monitoring or for reviewing fair lending complaints; or (c) have responsibility for ensuring that
13 mortgage brokers' compensation complies with Provident's policies and procedures as well as federal
14 and state statutes and regulations. During this training, Provident shall provide to each participant: (a)
15 access to a copy of this Order and the loan policies adopted pursuant to it; and (b) training on the terms
16 of this Order, the loan policies adopted pursuant to it, the requirements of the FHA and ECOA, and his
17 or her responsibilities under each. The initial training shall be provided within sixty (60) days of the
18 effective date of this Order, and, during the term of this Order, Provident shall provide annual training
19 to covered employees, as described in this Paragraph, with respect to his or her responsibilities and
20 obligations under the FHA, ECOA and this Order. This training shall be provided by Provident or by a
21 qualified independent third party selected by Provident and shall be presented to Plaintiffs for
22 comment and review, with any impasse to be submitted to the Court for resolution pursuant to
23 Paragraph 40. Provident shall bear all costs and expenses of this training.

24 20. Provident shall also provide equal credit opportunity training to each new management
25 official or employee whose responsibilities include those described in Paragraph 19. Each such new
26 management official or employee shall be provided a copy of this Order and the policies required
27 under this order, have any questions relating to them answered, and sign an acknowledgment form
28 statement substantially in the form of Appendix B within ten (10) days of beginning his or her

1 employment in that position. Within thirty (30) days of beginning his or her employment in that
2 position, each such employee shall receive the fair lending training described in Paragraph 19.

3 21. Provident shall secure from each management official or employee receiving the
4 training a signed statement acknowledging that he or she has received a copy of this Order and the loan
5 policies required by this Order and has completed the training. The signature of the acknowledgement
6 may be either manual or electronic, complying with the requirements of the E-Sign Act, 15 U.S.C. §
7 7001 *et seq.* These statements shall be substantially in the form of Appendix B (Acknowledgment)
8 and Appendix C (Equal Credit Opportunity Training).

9 **F. Satisfaction of Plaintiffs' Claims for Monetary Relief**

10 22. Provident shall deposit in an interest-bearing escrow account the total sum of \$9 million
11 to compensate for direct and indirect damages that aggrieved borrowers may have suffered as a result
12 of its alleged violations of the FHA and ECOA (the "Settlement Fund"). Title to this account shall be
13 in the name of "Provident Funding Associates, L.P. for the benefit of aggrieved borrowers pursuant to
14 Order of the Court in Civil Action No. [insert]." Provident shall provide written verification of the
15 deposit to Plaintiffs within ten (10) days of the effective date of this Order. Any interest that accrues
16 shall become part of the Settlement Fund and be utilized and disposed of as set forth herein. Any
17 taxes, costs or other fees incurred by the Settlement Fund shall be paid by Provident directly into the
18 Fund.

19 23. Within thirty (30) days of the effective date of this Order, Provident shall identify a
20 proposed Settlement Administrator ("Administrator") to Plaintiffs. Provident shall confirm that
21 Plaintiffs do not object to its selection before executing a contract with the Administrator. Within
22 thirty (30) days of an Administrator's selection, Provident shall, after confirming that Plaintiffs do not
23 object to its terms, execute a contract with the Administrator to conduct the activities set forth in the
24 following paragraphs. Provident shall bear all reasonable costs and expenses of the Administrator.
25 The Administrator's contract shall require the Administrator to comply with the provisions of this
26 Order as applicable to it and shall require it to work cooperatively with Plaintiffs in the conduct of its
27 activities, including reporting regularly and providing all reasonably requested information to
28 Plaintiffs. Provident shall allow the Administrator access to relevant mortgage loan files, borrower

1 contact information, and any other information necessary for the purpose of accomplishing its duties
2 under this Order. The contract shall further require the Administrator to comply with all
3 confidentiality and privacy restrictions applicable to the party who supplies information and data to it.

4 24. The Administrator's contract shall also require the Administrator, as part of its
5 operations, to establish cost-free means for aggrieved borrowers to contact it, including an email
6 address, a website, a toll-free telephone number, and means for persons with disabilities to
7 communicate effectively, including TTY. The Administrator's contract shall require the Administrator
8 to provide live English and Spanish-speaking operators to speak to individual borrowers who call the
9 toll-free number. The Administrator's contract shall further require it to make all reasonable efforts to
10 provide prompt, effective translation services including foreign language interpreters and translations
11 for communications, both written and electronic, with aggrieved borrowers.

12 25. In the event that Plaintiffs have reason to believe that the Administrator is not materially
13 complying with the terms of its contract with Provident, the parties shall meet and confer for the
14 purpose of mutually agreeing upon a course of action to effect the Administrator's material compliance
15 with its contract. In the event that the parties are unable to reach agreement, any party may present the
16 matter to this Court for resolution.

17 26. Plaintiffs may request from Provident any additional information or data they
18 reasonably believe will assist them in identifying aggrieved borrowers, verifying their eligibility, and
19 determining an amount of monetary damages for each. Provident shall, within thirty (30) days of
20 receipt of such request, supply such data or information, to the extent that it is within its control. Such
21 information and data shall be used by Plaintiffs only for the purposes of enforcing and implementing
22 the Consent Order. To the extent that the requested data and information is not within Provident's
23 control, it shall, within thirty (30) days of receipt of such request, supply information in its control that
24 identifies other parties that may have that data or information. Plaintiffs shall, upon reasonable notice,
25 be allowed access to the lender's records and files to verify the accuracy of the data provided and to
26 otherwise identify persons entitled to payments from the Settlement Fund.

27 27. Within thirty (30) days of the effective date of this Order, Provident may provide
28 Plaintiffs with data, documentation, or other evidence regarding any clearly demonstrated borrower

1 fraud in connection with the origination of a loan that may make that aggrieved borrower ineligible for
2 compensation in this matter. Plaintiffs will consider this information in finalizing the list of aggrieved
3 borrowers.

4 28. Within ninety (90) days of the effective date of this Order or the receipt of additional
5 data or information from Provident pursuant to Paragraph 26 or 27, whichever is later, Plaintiffs shall
6 provide the Administrator the list of aggrieved borrowers eligible for compensation from the
7 Settlement Fund and an initial estimate of the amount each borrower will receive from the Settlement
8 Fund. Pursuant to its contract, the Administrator shall make its best efforts, using all reasonable
9 methods regularly used by companies that administer litigation and government enforcement
10 settlement funds, to locate each identified aggrieved borrower and obtain such information as Plaintiffs
11 reasonably consider necessary to confirm their identities and eligibility. The Administrator's contract
12 shall require it to complete this responsibility within a period of six (6) months from the date the
13 Plaintiffs provide the list, subject to an extension of time as provided by Paragraph 38.

14 29. Plaintiffs shall determine the final amount each aggrieved borrower located by the
15 Administrator shall receive from the initial amount deposited into the Settlement Fund, together with
16 any accrued interest, no later than sixty (60) days after the Administrator's deadline for locating and
17 receiving the requested information from aggrieved borrowers has passed. Plaintiffs shall then provide
18 the final compensation list to the Administrator. The total amount paid to the identified aggrieved
19 borrowers shall not exceed the total amount of the Settlement Fund, including accrued interest. No
20 individual may request a review by the Court, the Administrator, or any party of the final payment
21 amounts.

22 30. Within thirty (30) days of receiving the final compensation list from Plaintiffs, the
23 Administrator shall deliver payments to those borrowers in the amounts determined by Plaintiffs as
24 described in Paragraph 29. Given the specific facts and circumstances related to this action, including,
25 but not limited to, the age of the loans and the joint nature of this action between the two federal
26 agencies, Plaintiffs have agreed to require each identified aggrieved borrower to effectuate a mutually
27 agreeable release as a condition of payment under the Settlement Fund, in the form of Appendix D.

1 31. The Administrator's payment responsibility may be discharged on a rolling basis with
2 approval from Plaintiffs. The Administrator's contract shall also require it to skip trace and attempt to
3 redeliver any payment that is returned to the Administrator as undeliverable, or not deposited within
4 six (6) months.

5 32. The Administrator's contract shall require it to set forth reasonable deadlines for any
6 other aspects of the administration of its contract, subject to approval of Plaintiffs, so that
7 compensation is distributed and checks are presented for payment or become void prior to the date that
8 is twenty-four (24) months from the date Plaintiffs provided the Administrator a list of aggrieved
9 borrowers eligible for compensation from the Settlement Fund pursuant to Paragraph 28.

10 33. If any money remains in the Settlement Fund, including accrued interest, twenty-four
11 (24) months after the date the initial notifications are sent to borrowers deemed to be aggrieved by
12 Plaintiffs, as described in Paragraph 28, and if Plaintiffs determine that distributing that remaining
13 money to aggrieved persons is impracticable, the Administrator shall distribute those funds, following
14 the process described below, to organization(s) that provide services including credit and housing
15 counseling (including assistance in obtaining loan modification and preventing foreclosure); legal
16 representation of borrowers seeking to obtain a loan modification or to prevent foreclosure; and
17 financial literacy, and other related educational programs targeted at African-American and Hispanic
18 borrowers. Recipient(s) of such funds must not be related to Provident or any entity owned by
19 Provident. Before making a final selection of the qualified organization(s), Provident shall obtain a
20 proposal from each organization on how it will use the funds consistent with the above-stated
21 purposes, submit such proposal(s) to Plaintiffs, and consult with and confirm that they do not object to
22 the proposal(s). Any party may request modification of the proposal before approving the
23 organization(s). The parties shall thereafter seek approval from the Court to distribute the remaining
24 funds to the qualified organization(s). Fund recipients shall be required to submit to the parties a
25 detailed report on how these funds are utilized within one (1) year after the funds are distributed, and
26 every year thereafter until the funds are exhausted. They shall also be required to return the full
27 amount of funds received for redistribution to the other organization(s) approved to receive funds in
28 the event that they fail to submit such report(s).

1 34. Provident shall not be entitled to a set-off, or any other reduction, of the amount of
2 payments to aggrieved borrowers because of any debts owed by those persons. Provident also shall
3 not object or refuse to make a payment based on a release of legal claims or loan modification
4 previously signed by any such aggrieved borrowers.

5 **G. Evaluating and Monitoring Compliance**

6 35. For the duration of this Order, Provident shall retain all records relating to its
7 obligations under this Order as well as its compliance activities as set forth herein. Plaintiffs shall have
8 the right to receive such records upon request.

9 36. For the duration of this Order, Provident shall provide Plaintiffs the periodic reports of
10 its fair lending analyses and remediation actions, pursuant to Paragraphs 14-18. In addition to these
11 reporting requirements, Provident shall submit a report to Plaintiffs within six months of the effective
12 date of this Order regarding its progress in establishing and implementing each of the remedial items
13 specified in this Order and set forth in the Action Plan. A second report shall be submitted to Plaintiffs
14 on the first anniversary of this Order. Thereafter, Provident shall submit a report annually to Plaintiffs
15 for the term of the Order describing the actions taken in compliance with the provisions of the Order
16 and set forth in the Action Plan. The report shall include an objective assessment of the extent to
17 which each quantifiable obligation was met, an explanation of why any particular component fell short
18 of meeting the goal for that year, and any recommendations for additional actions to achieve the goals
19 of this Order. If applicable, Provident shall attach to the annual reports representative copies of
20 training material disseminated pursuant to this Order. In addition, Provident shall annually provide to
21 Plaintiffs, on the anniversary of the date of entry of this Order, an electronic database that contains all
22 the mortgage loan-related data that it is required to submit pursuant to HMDA, supplemented by data
23 that identifies the broker for each loan, the amount of fees paid to each broker (specify whether
24 borrower-paid or lender-paid), and the total net amount paid to a broker for each loan.

25 **H. Administration**

26 37. This Order is binding on Provident, including all of its officers, employees, agents,
27 representatives, assignees, successors in interest, and all those in active concert or participation with
28 any of them. In the event Provident seeks to transfer or assign all or part of its mortgage lending

1 operations during the term of this Order, and the successor or assignee intends to carry on the same or
2 similar business practices, as a condition of sale, Provident shall obtain the written agreement of the
3 successor or assignee to any obligations remaining under the Order for its remaining term.

4 38. This Order shall terminate ninety (90) days after the submission of Provident's fourth
5 annual report to the Plaintiffs pursuant to Paragraph 36. Notwithstanding this provision, the term of
6 this Order may be extended by agreement of the parties or upon motion to the Court by the Plaintiffs,
7 for good cause shown.

8 39. Any time limits for performance fixed by this Order may be extended by mutual written
9 agreement of the parties. Additionally, details related to administration of the Settlement Fund as set
10 forth in Paragraphs 22-34 may be modified by written agreement of the parties and without further
11 Court approval. Any other modifications to this Order may be made only upon approval of the Court,
12 upon motion by any party.

13 40. In the event that any disputes arise about the interpretation of or compliance with the
14 terms of this Order, the parties shall endeavor in good faith to resolve any such dispute between
15 themselves before bringing it to this Court for resolution. The parties agree that if any party
16 reasonably believes that another party failed to comply with any obligation under this Order, it shall
17 provide written notice thereof and allow a period of at least thirty (30) days to discuss a voluntary
18 resolution of the alleged violation before presenting the matter to this Court. In the event of either a
19 failure by Provident to perform in a timely manner any act required by this Order or an act by
20 Provident in violation of any provision hereof, Plaintiffs may move this Court to impose any remedy
21 authorized by law or equity, including attorneys' fees and costs.

22 41. Nothing in this Order shall excuse Provident's compliance with any currently or
23 subsequently effective provision of law or order of a regulator with authority over Provident that
24 imposes additional obligations on it.

25 42. The parties agree that, as of the date of the entry of this Order, litigation is not
26 "reasonably foreseeable" concerning the matters described above. To the extent that any party
27 previously implemented a litigation hold to preserve documents, electronically stored information
28 (ESI), or things related to the matters described above, the party is no longer required to maintain such

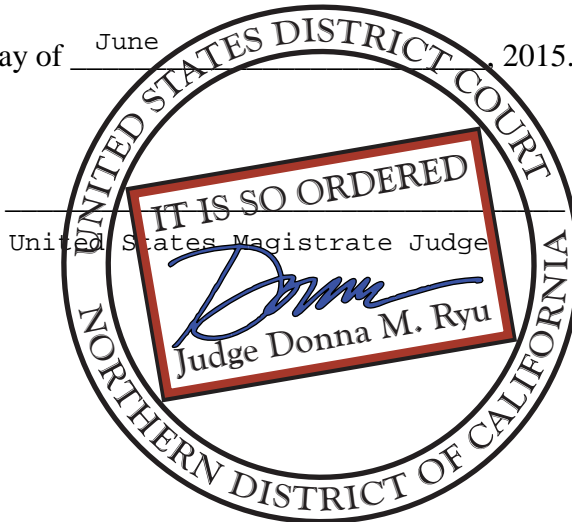
1 litigation hold. Nothing in this Paragraph relieves any party of any other obligations imposed by this
2 Order or any record retention obligations imposed by statute or regulation.

3 43. Provident’s compliance with the terms of this Order, including any modifications
4 agreed to by the parties or ordered by the Court, shall fully and finally resolve all claims of Plaintiffs
5 arising prior to the effective date of this Order relating to the alleged violation of the fair lending laws
6 by means of discriminating on the basis of race and national origin, as alleged in the Complaint in this
7 action, including all claims for equitable relief and monetary damages and penalties. This Consent
8 Order does not release claims for practices not addressed in the Complaint’s allegations, or that were
9 not within the subject matter of Plaintiffs’ investigation, including claims that may be held or are
10 currently under investigation by any federal agency, or any claims that may be pursued for actions that
11 may be taken by any executive agency established by 12 U.S.C. § 5491 or the appropriate Federal
12 Banking Agency, as defined in 12 U.S.C. § 1813(q), against Provident or any of its affiliated entities.

13 44. Each party to this Consent Order shall bear its own costs and attorney’s fees associated
14 with this litigation.

15 45. This Court, the Northern District of California, shall retain jurisdiction for the duration
16 of this Consent Order to enforce the terms of the Order, after which time the case shall be dismissed
17 with prejudice.

18 IT IS SO ORDERED, this 18th day of June, 2015.



1 The undersigned hereby apply for and consent to the entry of the Order:


2 For the United States:

3 MELINDA HAAG
4 United States Attorney
Northern District of California

VANITA GUPTA
Principal Deputy Assistant Attorney
General
Civil Rights Division

5

6 



7 ALEX G. TSE
8 Chief, Civil Division
MELANIE PROCTOR
9 Assistant United States Attorney
450 Golden Gate Avenue
10 San Francisco, 94102

STEVEN H. ROSENBAUM
Chief

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COTY R. MONTAG
Deputy Chief

19


For the Consumer Financial Protection Bureau:

20 PATRICE ALEXANDER FICKLIN
21 Fair Lending Director

22 REBECCA J. K. GELFOND
23 Deputy Fair Lending Director

24 

25 VINCENT HERMAN
Senior Fair Lending Enforcement Counsel
26 BENJAMIN KONOP
Enforcement Attorney
27 Consumer Financial Protection Bureau
1700 G Street NW
28 Washington, DC 20552


BURTIS M. DOUGHERTY
Trial Attorney
Housing and Civil Enforcement Section
Civil Rights Division
United States Department of Justice
950 Pennsylvania Ave., N.W. - NWB
Washington, DC 20530

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For Defendant Provident Funding Associates, L.P.:



R. Craig Pica
Chief Executive Officer



Neil R. O'Hanlon, Esq.
Timothy P. Tobin, Esq.
J. Evans Rice, Esq.
Hogan Lovells, US LLP
1999 Avenue of the Stars, Suite 1400
Los Angeles, CA 90067

APPENDIX A

**We do Business in Accordance with
Federal Fair Lending Laws**

**UNDER THE EQUAL CREDIT OPPORTUNITY
ACT, IT IS ILLEGAL TO DISCRIMINATE IN ANY
CREDIT TRANSACTION:**

**On the basis of race, color, national origin, religion,
sex, marital status, or age;**

Because income is from public assistance; or

**Because a right has been exercised under the Federal
Consumer Credit Protection Laws.**

**IF YOU BELIEVE YOU HAVE BEEN
DISCRIMINATED AGAINST, YOU SHOULD SEND
A COMPLAINT TO ONE OF THE FOLLOWING:**

**U.S. Department of Justice
Civil Rights Division
Housing and Civil Enforcement
Section
Washington, DC 20530
1-800-896-7743**

**Consumer Financial Protection Bureau
P.O. Box 4503
Iowa City, Iowa 52244
(855) 411-CFPB (2372)
(855) 729-CFPB (2372) (TTY/TDD)
www.consumerfinance.gov**

<http://www.usdoj.gov/crt/housing>

**Federal Trade Commission
Washington, DC 20580
(202) 326-2222
<https://www.ftccomplaintassistant.gov/>**

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APPENDIX B

Officer and Employee Acknowledgement

I acknowledge that on _____, I was provided copies of the Consent Order entered by the Court in United States and Consumer Financial Protection Bureau v. Provident Funding Associates, L.P. (N.D. Cal.), and the loan policies developed pursuant thereto. I have read and understand these documents and have had my questions about these documents answered. I believe I understand my legal responsibilities and shall comply with those responsibilities.

Signature

Print Name

Job Title

Date

APPENDIX C

Officer and Employee Training Certification

I certify that on _____, I received training with respect to my responsibilities under the Consent Order entered by the Court in United States and Consumer Financial Protection Bureau v. Provident Funding Associates, L.P. (N.D. Cal.), and the federal fair lending laws. I have had the opportunity to have my questions about them answered. I believe I understand my legal responsibilities not to discriminate under the federal fair lending laws, including the Fair Housing Act and Equal Credit Opportunity Act, and shall comply with those responsibilities.

Signature

Print Name

Job Title

Date

APPENDIX D

Release of Claims

In consideration for the parties' agreement to the terms of the Consent Order entered in United States of America and Consumer Financial Protection Bureau v. Provident Funding Associates, Case No. [###] (N.D. Ca. ##, 2015) (the "Action"), and the payment to me of at least \$[initial payment amount] related to the loan(s) listed on this form, pursuant to the Consent Order, I hereby release and forever discharge all claims of every type accruing prior to the entry of the Consent Order, related to the allegations in the Action, including without limitation the claim that African-American and Hispanic borrowers were charged higher broker fees for residential real estate-related loans than non-Hispanic white borrowers because of their race and national origin. This release includes all such claims, known or unknown, suspected or unsuspected, that I may have against Provident Funding Associates, L.P., all related entities, parents, predecessors, successors, subsidiaries, and affiliates, and all of their past and present directors, officers, agents, managers, supervisors, shareholders, and employees and their heirs, executors, administrators, successors, or assigns. I acknowledge that I am aware that I may discover facts in addition to, or materially different from, those facts which I now know or believe to be true with respect to the subject matter of this release, but that I release fully, finally and forever all claims related to the allegations in the Action, notwithstanding the discovery or existence of any such additional or different facts.

To be completed by the settlement administrator:

Loan Number: _____

Property Address: _____

Origination Date: _____

Borrowers Name(s): _____

To be completed by borrower(s):

Signature(s)

Print Name(s)

Date