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# ABATEMENT OF ELECTION CONTESTS. See "Elections of Representatives."

## ABBOTT.

The Massachusetts election case of Abbott v. Frost in the Forty-fourth Congress. Volume II, sections 916-918.

The Senate election case of Joseph C. Abbott in the Forty-eighth Congress. Volume I, section 463. The Texas election case of Kearby v. Abbott in the Fifty-fourth Congress. Volume II, section 1076.

## ABSENCE.

- (1) Power to compel attendance of Members.
- (2) Arrest of Members for.
- (3) Arraignment of Members on succeeding day.
- (4) Payment of fines and fees by Members.
- (5) Excuses of Members and leaves of absence during call.
- (6) Pairing of absent Members.
- (7) Revoking leaves of absence during call.
- (8) Dispensing with call and interruption of.
- (9) House grants leave of to Members.

#### ABSENCE—Continued.

- (10) On duty of House.
- (11) Deductions of Member's salaries for.
- (12) Of the speaker.
- (13) Of the Vice President or Presiding Officer of the Senate.
- (14) Of the Clerk.
- (15) Of the Sergeant at Arms.
- (16) Of chairmen of committees.
- (17) Of Members as related to duties.
- (18) Of managers of an impeachment.
- (19) Of managers of conference.
- (20) In general.

## (1) Power to Compel Attendance of Members.

- A smaller number than a quorum may adjourn from day to day and compel the attendance of absent Members. Volume **IV**, section **2980**.
- The constitutional power of the House to compel the attendance of absent Members is not confined to cases wherein there is a lack of a quorum. Volume **IV**, sections **2985–2987**.
- It is always in order, the failure of a quorum being shown, to proceed to secure the attendance of absent Members. Volume **IV**, section **2988**.
- The lack of a quorum being disclosed, in the absence of any motion the Speaker will issue warrants to bring in absent Members. Volume **VI**, section **680**.
- In the absence of a quorum, fifteen members, including the Speaker, if there be one, are authorized to compel the attendance of absent Members. Volume **IV**, section **2982**.
- There may be a call of the House with a Speaker pro tempore in the chair. Volume **IV**, section **2989.**
- A call of the House is in order, both under the general parliamentary law and the Constitution. Volume IV, section 2981.
- Reference to proceedings in the Senate to compel attendance of absentees (footnote). Volume IV, section 2980.

## (2) Arrest of Members for.

- The process of arresting absent Members under the new rule for a call of the House. Volume **IV**, section **3041**.
- The process of arresting absent Members under a call of the House. Volume VI, section 690.
- Under the new rule for a call of the House a resolution of the House is not required to empower the Sergeant-at-Arms to bring in absentees. Volume **IV**, section **3049**.
- Under the old rule for a call of the House an order of arrest for absent Members may be made after a single calling of the roll. Volume **IV**, sections **3015**, **3016**.
- A proposition to arrest Members absent without leave is in order during proceedings to secure a quorum. Volume **VI**, section **685**.
- Form of resolution for directing the Sergeant-at-Arms to arrest absent Members (footnote). Volume **IV**, section **3018**.
- Form of resolution for the arrest of Members absent without leave. Volume VI, sections 684, 686.
- Form of warrant for the arrest of absent Members under the old rule for a call of the House (footnote). Volume **IV**, section **2982**.
- Form of warrant issued under the new rule for a call of the House (footnote). Volume **IV**, section **3041.**
- Discussion of the authority of the Speaker to issue a warrant for the arrest of absent Members during a call of the House. Volume IV, section 3043.
- A proposition to arrest Members who absent themselves after answering on a call of the House is in order during continuance of the call. Volume **IV**, section **3018**.
- A Member who appears and answers during a call of the House is not subject to arrest for absence. Volume IV, section 3019.

#### ABSENCE—Continued.

## (2) Arrest of Members for.—Continued.

- A motion directing the Speaker to issue his warrant for the arrest of absent Members being pending, a motion to dispense with further proceedings under the call was ruled out. Volume **IV**, section **3036**.
- A Member under arrest for absence may not, when called on for an excuse, question the authority of the House. Volume **IV**, section **3023**.
- A Member having escaped from arrest during a call of the House, it was held that he might not be brought back on the same warrant. Volume **IV**, section **3022**.
- A Member complaining that he had been wrongfully arrested during a call of the House, the House ordered the Sergeant-at-Arms to investigate and amend the return of his writ. Volume **IV**, section **3021**.
- As to the propriety of calling the roll a second time during a call of the House to ascertain who have absented themselves since the first call. Volume **IV**, section **3012**.

## (3) Arraignment of Members on Succeeding Day.

A quorum appearing on a call, the House sometimes orders absent Members to be arraigned on the succeeding day. Volume IV, sections 3030, 3031.

- Less than a quorum may not order the arraignment of absent Members at a future meeting of the House. Volume IV, sections 3032-3035.
- During a call, but after the appearance of a quorum, penalties were once imposed which contemplated the future appearance of absent Members at the bar. Volume **IV**, section **3024**.
- Under proceedings of a call of the House, and sometimes by less than a quorum, the House has made an order of arrest which continued beyond that day's session. Volume **IV**, sections **3025–3029**.

#### (4) Payment of Fines and Fees by Members.

- Those present on a call of the House may prescribe a fine as the condition on which an arrested Member may be discharged. Volume **IV**, sections **3013**, **3014**.
- Instance wherein Members in custody on a call of the House were discharged on payment of fees. Volume IV, section 3025.
- The House once established a fine for absence (footnote). Volume IV, section 3011.

#### (5) Excuses of Members and Leaves of Absence During Call.

- After the roll has been called for excuses and the House has ordered the arrest of those who are excused, a motion to excuse an absentee is in order when he is brought to the bar. Volume **IV**, section **3012**.
- While less than a quorum may excuse a Member from attendance at the time, they may not grant a leave of absence. Volume **IV**, section **3002**.
- While the names of absentees are being called for excuses on a call of the House, neither a motion to excuse nor an incidental appeal is debatable. Volume **IV**, section **2999**.

## (6) Pairing of Absent Members.

- Following a long-established custom the pair clerks, unless otherwise instructed, ordinarily pair all Members absent and not voting. Volume **VIII**, sections **3086**, **3092**.
- General pairs may be arranged for Members desiring to be recorded as absent without leave, and it is customary for the pair clerks to arrange such pairs without specific authorization from Members. Volume **VIII**, section **3085**.
- Members favoring the same side of the question having been paired without their authorization under the practice of pairing all Members known to be absent, permission was asked and secured for a correction of the Record in accordance with the facts. Volume **VIII**, section **3087**.
- It frequently happens that on account of the large majority vote on the pending question the pair clerks are unable to secure regular pairs and are formed to pair Members favoring the same side of the question. For this reason some Members instruct the clerks not to pair them during their absence without explicit instructions. Volume **VIII**, section **3092**.

#### ABSENCE—Continued.

## (7) Revoking Leaves of Absence During Call.

- A resolution revoking leaves of absence, being a proceeding to compel the attendance of absent Members, does not require a quorum for its adoption. Volume **IV**, sections **3003**, **3004**.
- A resolution revoking leaves of absence, directing absentees to attend, and dispensing with proceedings under an existing call, was held to have precedence of a simple motion to dispense with the call. Volume **IV**, section **3006**.
- A resolution revoking leaves of absence and directing the Sergeant-at-Arms to telegraph for absent Members is in order pending a call of the House, although a quorum may have been disclosed. Volume **IV**, section **3005**.

## (8) Dispensing With Call and Interruption of.

- The motion to dispense with proceedings under a call is in order, although Members under arrest may not have had opportunity to make excuses. Volume **IV**, section **3039**.
- A motion to dispense with proceedings under a call of the House is not in order pending a motion that the Sergeant-at-Arms take into custody absent Members. Volume **IV**, section **3029**.
- A motion to dispense with proceedings under the call, having been once entertained, was ruled not to be in order again pending a motion for the arrest of absent Members. Volume **IV**, section **3037**.
- A conference report may be presented during a call of the House if a quorum be present. Volume **V**, section **6456**.

## (9) House Grants Leave of to Members.

- Application for leave of absence is properly presented by filing with the clerk the printed form to be secured at the desk rather than by oral request from the floor. Volume VI, section 199. It is not in order to request leave of absence for colleagues from the floor. Volume VI, section 200.
- By usage of the House requests for leaves of absence and reports of the Committee on Enrolled Bills may be presented pending the announcement of the vote that the House adjourn. Volume **IV**, section **3151**.
- Under a former rule a request for a leave of absence has been entertained as a privileged question. Volume II, sections 1146, 1147.
- Requests for leaves of absence are sometimes opposed and even refused. Volume II, sections 1143-1145.
- Instance wherein leave of absence was granted by motion made and carried. Volume II, section 1142.
- The Journal announces the return of a Member to whom leave of absence for the remainder of the session has been granted. Volume **IV**, section **2867**.

## (10) On Duty of House.

- The fact that a Member was absent on the service of the House does not justify the Speaker in submitting a request that his name be recorded after the yea and nay call is finished. Volume **V**, section **6073**.
- Leave for a committee to sit during sessions of the House does not release its Members from liability to arrest during a call of the House. Volume **IV**, section **3020**.

#### (11) Deductions of Member's Salaries for.

The pay of a Member may be deducted on account of absence. Volume II, section 1153.

The statutes provide for deductions by the Sergeant-at-Arms from the pay of a Member or Delegate who is absent from his seat without a sufficient excuse. Volume **II**, section **1150**.

#### ABSENCE—Continued.

- (11) Deductions of Member's Salaries for-Continued.
  - The statutes provide that a Member or Delegate withdrawing from his seat before the adjournment of a Congress shall suffer deductions from his compensation. Volume **II**, section **1149**. Instance wherein deductions were made from the salaries of Members because of absence (foot-
  - note). Volume IV, section 3011.
  - The House has by resolution directed the enforcement of the statute providing for deductions by the Sergeant-at-Arms from the pay of Members and Delegates absenting themselves without leave. Volume **IV**, section **30**.
  - The House has by resolution revoked all leaves of absence and directed the Sergeant-at-Arms to deduct from the salary of members compensation for days absent without leave. Volume **VI**, section **198**.
  - A quorum not being present, a resolution directing the enforcement of the statute relating to deductions from the pay of Members is not in order as a measure to compel the attendance of absentees. Volume IV, section 3011.
  - It was held in 1894 that the act of the Sergeant-at-Arms in pursuance of the law for deductions of Members' salaries for absence might not be reviewed on the floor as a question of privilege. Volume III, section 2690.
  - Instance wherein appropriations were made for salaries of Members withheld during absence in military service. Volume VI, section 61.

#### (12) Of the Speaker.

- In the absence of the Speaker the Clerk calls the House to order. Volume **II**, sections **1386–1389**. Volume **V**, section **272**.
- In the absence of the Speaker, the House, unless it adjourn, elects a Speaker pro tempore for the day or part of the day. Volume **II**, sections **1386–1389**.
- For an absence extending over a number of days it was considered expedient to elect a Speaker pro tempore. Volume VI, section 275.
- For an absence extending beyond the legislative day and not caused by illness, the Speaker may designate a Speaker pro tempore only with the consent of the House. Volume **II**, section **1381**.
- A Speaker about to be absent sometimes obtains the consent of the House to name a Speaker pro tempore. Volume II, sections 1390–1393.
- The Speaker, about to be absent, asked the approval of the House of his designation of a Speaker pro tempore. Volume **VI**, sections **266**, **277**.
- In the earlier years of the House the absence of the Speaker caused adjournment and the postponement of the orders of the day. Volume I, section 179.
- An instance wherein the Clerk did not call the House to order in the absence of the Speaker. Volume II, section 1411.
- The Speaker being absent at adjournment sine die, the House transmitted to him a resolution of sympathy. Volume **VIII**, section **3513**.

#### (13) Of the Vice President or Presiding Officer of the Senate.

- In the absence of the Vice President during the election of a President pro tempore of the Senate, a President pro tempore was designated to preside. Volume **VI**, section **281**.
- The Vice President was authorized to name a Senator to preside in the absence of the President pro tempore. Volume **VI**, section **522**.

### (14) Of the Clerk.

- The Clerk desiring to be away, the House gave him leave of absence. Volume **I**, sections **246**, **247**. In case of temporary absence or disability the Clerk designates a Clerk pro tempore. Volume **VI**, section **25**.
- In the temporary absence of the Clerk the House has chosen a Clerk pro tempore. Volume I, section 248.

#### ABSENCE—Continued.

#### (15) Of the Sergeant at Arms.

In the absence of the Sergeant at Arms, the duties of his office are discharged by sworn deputies, and the Speaker issues directions as if he were present in person. Volume VI, section 679.

#### (16) Of Chairmen of Committees.

- In the temporary absence of the chairman the member next in rank in the order named in the election of the committee serves as acting chairman. Volume **VIII**, section **2201**.
- Where not otherwise provided, committees meet at the call of the chairman, and in his absence or inability to serve, at the call of the ranking member acting under his authorization. Volume **VIII**, section **2214**.
- In the temporary absence of the chairman the member next in rank acts as chairman without special authorization from the committee. Volume **VIII**, section **2204**.
- Lack of authority to convene a committee in the absence of the chairman having prevented the consideration of legislation, a resolution directing the committee to meet at a designated time was held to involve a question of the privilege of the House. Volume **VI**, section **577**.
- A committee scheduled to meet on stated days, when convened on such days with a quorum present, may proceed to the transaction of business regardless of the absence of the chairman. Volume **VIII**, section **2213**.
- Where a committee has a fixed date of meeting, a quorum of the committee may convene on such date without call of the chairman and transact business regardless of his absence. Volume **VIII**, section **2214**.

#### (17) Of Members as Related to Duties.

- A Member who was absent when a vote was taken may not move to reconsider. (Speaker overruled.) Volume **V**, section **5619**.
- In the early days of the House was often particular that an absent Member should not be appointed or retained on a committee. Volume **IV**, sections **4485–4487**.
- The absence of a manager of a conference causes a vacancy, which the Speaker fills by appointment. Volume **V**, section **6372**.

## (18) Of Managers of an Impeachment.

- The inability of a manager to attend a session of an impeachment trial is announced by his associates. Volume III, sections 2035, 2036.
- No question was made on an occasion during the Swayne trial when less than a quorum of the managers were in attendance. Volume III, sections 2035, 2036.

## (19) Of Managers of Conference.

The absence of a manager of a conference causes a vacancy, which the Speaker fills by appointment. Volume **VIII**, section **3228**.

## (20) In General.

- Bills relating to leaves of absence of officers and clerks of the Government have been considered by the several committees on expenditures. Volume **IV**, section **4319**.
- By authority of the House the oath may be administered to a Member away from the House and by another than the Speaker. Volume **VI**, section **14**.
- Where the oath has been administered away from the House and by another than the Speaker, the House has by resolution received and accepted the oath. Volume **VI**, section **14**.
- Forms of resolutions authorizing and accepting oaths administered away from the House. Volume VI, section 14.
- An exceptional instance wherein the Senate authorized the administration of the oath to a Senator elect by deputy and outside the Senate Chamber. Volume **VI**, section **19**.
- Statements in the Record that a member charged with absenteeism was thereby "defrauding the Government" were held to present a question of privilege. Volume **VI**, section **602**.

#### ABSENCE—Continued.

#### (20) In General—Continued.

In the absence of a Member against whom resolutions of expulsion were offered, consideration of the resolution was postponed with notice that the Sergeant-at-Arms would be asked to deliver to the Member or his secretary a copy of the resolution with notice of its pending considerations. Volume **VI**, section **236**.

#### ACADEMIES.

- Relations of the House and its Members to the Military and Naval academies. Volume V, section 7345.
- An amendment prohibiting counting of service as cadets at the Naval or Military Academies in computing service records of Army and Naval officers, thereby reducing longevity pay of such officers, was held to reduce the compensation of persons paid out of the Treasury of the United States and to come within the rule. Volume **VII**, section **1516**.

## ACCOUNTABILITY.

- The accountability of the officers of the House is within the jurisdiction of the Committee on Accounts. Volume IV, section 4329.
- The rule gives to the several committees on expenditures jurisdiction of the pay of officers, abolition of useless offices, and the economy and accountability of officers. Volume **IV**, section **4315**.

#### ACCOUNTANTS.

A committee of the House empowered and instructed to make an investigation was by resolution of the House authorized to employ counsel and accountants. Volume **VI**, section **394**.

## ACCOUNTS.

- (1) Committee on.—History of.
- (2) Committee on.—Privilege of.
- (3) Committee on.—Jurisdiction of.
- (4) Committee on.—Consideration of resolutions from.
- (5) Committee on.—Temporary.
- (6) Duties of officers of House as to.
- (7) Jurisdiction of various committees as to.

#### (1) Committee on.—History of.

The creation and history of the Committee on Accounts, section 54 of Rule XI. Volume **IV**, section **4328**.

Recent history of the Committee on Accounts, section 36 of Rule XI. Volume VIII, section 2051.

## (2) Committee on.—Privilege of.

- The Committees on Rules, Elections, Ways and Means, Rivers and Harbors, Public Lands, Territories, Enrolled Bills, Invalid Pensions, Printing and Accounts may report at any time on certain matters. Volume **IV**, section **4621**.
- The Committees on Rules, Elections, Ways and Means, Appropriations, Rivers and Harbors, Public Lands, Territories, Enrolled Bills, Invalid Pensions, Printing, and Accounts may report at any time on certain matters. Volume **VIII**, section **2251**.
- The privilege of the Committee on Accounts is confined to resolutions making expenditures from the contingent fund. Volume **IV**, sections **4640–4643**.
- The privilege of the Committee on Accounts to expenditures from the contingent fund. Volume **VIII**, sections **2251**, **2299**.
- A resolution from the Committee on Accounts providing for payment from the contingent fund is privileged, although the House on the merits may decline to approve the expenditure. Volume **IV**, section **4644**.

#### ACCOUNTS-Continued.

### (2) Committee on.—Privilege of—Continued.

- A resolution providing for the employment of a designated individual at a stated salary to be paid out of the contingent fund was held to be privileged when reported by the Committee on Accounts. Volume **VIII**, section **2303**.
- A resolution providing additional compensation for employees of the House to be paid from the contingent fund, when reported by the Committee on Accounts, was held to come within the privilege given that committee to report at any time. Volume **VIII**, section **2305**.
- In exercising the right to report at any time the Committee on Accounts may not include matters extraneous to its jurisdiction. Volume **VIII**, section **2301**.
- A resolution from the Committee on Accounts to authorize an appropriation for extra compensation to an employee is not privileged. Volume **IV**, section **4645**.
- A resolution from the Committee on Accounts, relating to management of the House restaurant, was not received as a matter of privilege. Volume **VIII**, section **2636**.

#### (3) Committee on.—Jurisdiction of.

- The rule gives to the Committee on Accounts jurisdiction of subjects touching the expenditure of the contingent fund of the House, the auditing and settling of all accounts that may be charged therein by order of the House. Volume **IV**, section **4328**.
- The statutes provide that payments shall be made from the contingent fund only when sanctioned by the Committee on Accounts. Volume **VII**, section **2055**.
- Expenditures from the contingent fund, although payment on certificate of chairman of Disbursing Committee is authorized by resolution, are nevertheless subject to approval of the Committee on Accounts. Volume **VII**, section **2056**.
- Authority of the Committee on Accounts and the accounting officers of the Treasury over the expenditure of the contingent fund of the House. Volume **V**, section **7236**.
- A resolution enlarging the powers and increasing the duties of a standing committee through the employment of a clerk to be paid from the contingent fund was held not to be within the privilege given the Committee on Accounts to report at any time. Volume **VIII**, section **2304**.
- Propositions limiting or enlarging the powers and discretion of officers of the House in the discharge of administrative duties are not within the jurisdiction of the Committee on Accounts and nullify the privilege of resolutions reported by that committee even though associated with expenditures from the contingent fund. Volume **VIII**, section **2301**.
- Directions to the Postmaster of the House specifying the number of mail deliveries was held to destroy the privilege of a resolution reported by the Committee on Accounts. Volume **VIII**, section **2299**.
- Legislative propositions relating to subjects within the jurisdiction of other committees are not privileged when reported by the Committee on Accounts because involving disbursements from the contingent fund. Volume **VIII**, section **2300**.
- A resolution fixing salaries of House employees was held not privileged when reported by the Committee on Accounts. Volume **VIII**, section **2302**.
- The fact that a resolution reported by the Committee on Accounts authorizes an expenditure from the contingent fund does not necessarily render it privileged. Volume **VIII**, section **2300**.
- The Committee on Accounts has, on occasion, been designated as the committee through which the recommendations of the majority party should be presented in the House. Volume **VII**, section **2058**.
- The accountability of the officers of the House is within the jurisdiction of the Committee on Accounts. Volume **IV**, section **4329**.
- Resolutions pertaining to the service of the House are reported by the Committee on Accounts. Volume VII, section 2053.

#### ACCOUNTS-Continued.

- (3) Committee on.—Jurisdiction of—Continued.
  - Propositions relating to the convenience of Members of the House, as the installation of elevators, were held to belong to the jurisdiction of the Committee on Accounts, and privileged for report at any time in connection with disbursements from the contingent fund. Volume **VIII**, section **2301**.
  - Subjects relating to the House restaurant and kitchen, formerly within the jurisdiction of the Committee on Public Buildings and Grounds, have been transferred by the House to the jurisdiction of the Committee on Accounts. Volume **VII**, section **2054**.
  - The employment of persons in the service of the House having been authorized, resolutions designating individuals to fill such positions are not necessarily reported by the Committee on Accounts. Volume **VII**, section **2057**.
  - The Committee on Accounts reserves the right to limit the franking privilege on telegrams and declines to authorize the franking of cablegrams. Volume **VI**, section **220**.
  - Duty of the Committee on Accounts to examine as to observance of the rule forbidding officers and employees of the House from being interested in claims. Volume **V**, section **7227**.
  - The House having passed a resolution from the Committee on Accounts authorizing the employment of a person, a provision for the salary is in order on an appropriations bill. Volume **IV**, section **3656**.
  - The Committee on Accounts are to inquire into the enforcement of the statutes relating to employees of the House, and are empowered to send for persons and papers. Volume V, section 7233.
  - Authorization to appoint a clerk is a subject within the jurisdiction of the Committee on Accounts and not the Committee on Rules, and its inclusion by the latter committee in a resolution providing for an order of business renders the resolution ineligible for report under the rule giving that committee the right to report at any time. Volume **VIII**, section **2256**.
  - An annual clerkship of a committee is authorized by a resolution reported by the Committee on Accounts and agreed to by the House. Volume **IV**, section **4534**.
  - The Committee on Accounts recommends to the House resolutions authorizing and assigning clerks to committees. Volume IV, sections 4331, 4332.
  - Session clerks are assigned to committees by resolution reported from the Committee on Accounts and agreed to by the House. Volume **IV**, section **4535**.
  - Bills providing clerks for Members and Senators were reported by the Committee on Accounts. Volume IV, section 4334.
  - The office of reporter of debates is created by resolution reported from the Committee on Accounts and agreed to by the House. Volume **V**, sections **6960**, **6961**.
  - Resolutions authorizing the employment of persons by the House are reported by the Committee on Accounts. Volume IV, section 4333.
  - The assignment of committee and other rooms in the House wing, custody of documents, etc., have been considered by the Committee on Accounts. Volume **IV**, section **4330**.
  - A bill for the payment or adjudication of any private claims against the Government must be referred to one of these committees—Claims, War Claims, Private Land Claims, Pensions, Invalid Pensions, Accounts. Volume **IV**, section **4380**.
  - A bill for the payment or adjudication of any private claim against the Government must be referred to one of these committees: Invalid Pensions, Pensions, Claims, War Claims, Public Lands, Accounts. Volume **VII**, section **2129**.
  - Directions to the Clerk of the House to classify books and documents in the House library and dispose of any surplus in conjunction with the chairman of the Committee on the Disposition of Useless Executive Papers and the Librarian of Congress was held to be a subject not within the jurisdiction of the Committee on Accounts. Volume **VIII**, section **2301**.

## ACCOUNTS-Continued.

## (3) Committee on.—Jurisdiction of—Continued.

The jurisdiction of the Committee on Accounts does not extend to the contingent fund of the Senate and a resolution providing for joint payment from the contingent funds of the two Houses was held not to be privileged for report at any time. Volume **VIII**, section **2306**.

## (4) Committee on.—Consideration of Resolutions From.

- Resolutions from the Committee on Accounts authorizing expenditures from the contingent funds do not, according to the later rulings, require consideration in Committee of the Whole. Volume **IV**, sections **4862–4867**.
- Resolutions from the Committee on Accounts authorizing expenditures from the contingent fund do not require consideration in Committee of the Whole. Volume **VIII**, section **2415**.
- Appropriations from the contingent fund reported by the Committee on Accounts are not subject to the point of order that the jurisdiction to report appropriations rests exclusively in the Committee on Appropriations. Volume **VII**, section **2052**.
- Private bills and joint resolutions, and amendments thereto, carrying appropriations within the limits of the jurisdiction of the Committees on Invalid Pensions, Pensions, Claims, War Claims, Public Lands, and Accounts, do not fall within the rule forbidding consideration of items proposing appropriations in connection with bills reported by nonappropriating committees. Volume **VII**, section **2134**.

## (5) Committee on.—Temporary.

- The statutes provide for a temporary committee on accounts, to be appointed by the Speaker to serve through the recess following the expiration of a Congress. Volume **IV**, section **4335**.
- A temporary Committee on Accounts, authorized by law, performs the functions of the committee during the time between the expiration of one Congress and the organization of the next. Volume **IV**, section **4328**.
- As to the allowances for clerk hire to the chairman of the temporary Committee on Accounts. Volume **V**, section **7237**.
- The chairman of the temporary Committee on Accounts is authorized to appoint and dismiss clerks or other employees of his committee. Volume **VIII**, section **2207**.

## (6) Duties of Officers of House as to.

- The Clerk keeps account of disbursement of the contingent funds and the stationery accounts of Members. Volume **I**, section **251**.
- At the commencement and close of each session of Congress the Doorkeeper is required to make and submit to the House for examination by the Committee on Accounts an inventory of furniture, books, etc. Volume **I**, section **261**.
- The Postmaster accounts for the Government property in his possession. Volume I, section 271.

#### (7) Jurisdiction of Various Committees as to.

- Claims of States against the United States and the adjustment of accounts between the States and the United States have been considered by the Judiciary Committee. Volume **IV**, section **4080.**
- The Committee on Claims has shared in jurisdiction over public bills for adjusting accounts between the United States and the several States and Territories. Volume IV, section 4267.
- The examination of the accounts of the Departments proper, application of public moneys, enforcement of payment of money due the Government, and economy and retrenchment generally are within the jurisdiction of the several committees on expenditures. Volume **IV**, section **4315.**

#### ACCOUNTS—Continued.

#### (7) Jurisdiction of Various Committees as to—Continued.

The examination of the accounts of the departments, independent establishments, and commission of the Government, proper application of public moneys, enforcement of payment of money due the Government, and economy and retrenchment generally are within the jurisdiction of the Committee on Expenditures in the Executive Departments. Volume **VII**, section **2041**.

Authorization of publications in connection with the service of the House is a subject belonging to the jurisdiction of the Committee on Printing and not the Committee on Accounts. Volume **VIII**, section **2300**.

## ACCUSATION IN IMPEACHMENT.

- Under the parliamentary law of impeachment the Commons, as grand inquest of the nation, and as accusers, become suitors of penal justice at the bar of the Lords. Volume **III**, section **2026**.
- The Commons, in impeaching, usually pass a resolution containing a criminal charge against the accused, and direct a member to impeach him by oral accusation before the Lords. Volume III, section 2026.
- In the English usage the articles of impeachment are substituted for an indictment, and distinguished from it by less particularily of specification. Volume III, section 2117.
- According to the parliamentary law, the respondent, on accusation for misdemeanor, may answer the articles of impeachment by person, or by writing, or by attorney. Volume **VIII**, section **2120**.
- Under the parliamentary law the Lords are the judges, and may not impeach or join in the accusation. Volume **III**, section **2056**.

#### ACCUSED.

- (1) In trials at bar of the House.
- (2) In impeachments—Preliminary procedure.
- (3) In impeachments—As witness in preliminary examination.
- (4) In impeachments—Presentation of evidence in preliminary examination.
- (5) In impeachments—Ex parte preliminary examinations.
- (6) In impeachments—Counsel in preliminary investigation.
- (7) In impeachments—Representations to House in preliminary examination.
- (8) In impeachments-Custody and bail of.
- (9) In impeachments—Issue and return of writ of summons.
- (10) In impeachments—Called to appear.
- (11) In impeachments—Appearance.
- (12) In impeachments—Failure to appear.
- (13) In impeachments—Requests for time to prepare answer.
- (14) In impeachments—Method of presenting answer.
- (15) In impeachments—Form and substance of answer.
- (16) In impeachments—Answer not made.
- (17) In impeachments-Pleadings in demurrer.
- (18) In impeachments-Request for time to prepare for trial.
- (19) In impeachments—Attendance during trial.
- (20) In impeachments—Counsel of.
- (21) In impeachments—Witness for.
- (22) In impeachments-Effect of resignation of the office.
- (23) In impeachments—Judgment of the Senate.
- (24) In impeachments—In general.

#### (1) In Trials at Bar of the House.

The House declined to release Samuel Houston on bail pending his trial by the House for contempt. Volume II, section 1618.

## ACCUSED—Continued.

## (5) In Trials at Bar of the House—Continued

- In the case of John Anderson the accused and witnesses were examined at the bar of the House. Volume II, section 1606.
- The House permitted a person arraigned for contempt in 1795 to be represented before the House by counsel. Volume **II**, section **1601**.

#### (2) In Impeachments.—Preliminary Procedure.

- Discussion of the proper mode of examination in an investigation with a view to impeachment. Volume **VIII**, section **2497**.
- Form of memorial in which Judge Peck asked leave to state his case to the House. Volume III, section 2366.
- The Commons, in impeaching, usually pass a resolution containing a criminal charge against the accused, and direct a member to impeach him by oral accusation before the Lords. Volume III, section 2026.

## (3) In Impeachments.—As Witness in Preliminary Examination.

- An opinion of the Judiciary Committee that a person under investigation with a view to impeachment may not be compelled to testify. Volume III, section 2514.
- At the investigation of 1892, Judge Boarman testified and was cross-examined before the committee. Volume III, section 2518.
- In the second investigation Judge Swayne testified on his own behalf and was cross-examined. Volume III, section 2471.
- In the investigation of Judge Ricks the respondent made a statement before the committee, and offered testimony in his behalf. Volume **III**, section **2520**.
- In the investigation of 1857 the committee formally permitted Judge Watrous to file a written explanation and cross-examine witnesses in person or by counsel. Volume III, section 2497.
- The committee which ascertained questionable facts concerning the conduct of Secretary Belknap give him opportunity to explain, present witnesses, and cross-examine witnesses. Volume III, section **2445**.
- Although Judge Swayne had been a voluntary witness before the House investigating committee, the Senate decided that the record of his testimony was prohibited by statute from use in the trial. Volume III, section 2270.
- Judge Boarman made a sworn statement or answer to the committee investigating his conduct in 1890, but did not testify. Volume III, section 2517.

#### (4) In Impeachments.—Presentation of Evidence in Preliminary Examination.

- In investigating the conduct of Judge Swayne both complainants and accused were permitted to introduce sworn testimony. Volume III, section 2470
- The committee investigating Judge Watrous in 1857 appears to have formally permitted the accused to adduce testimony. Volume III, section 2497.
- In the investigation into the conduct of Judge Delahay he was permitted to present testimony. Volume III, section 2504.
- The Durell investigation was postponed in the Forty-second Congress because there was no time to permit Judge Durell to present testimony. Volume **III**, section **2507**.
- The House declined to vote the impeachment of a judge who had not been heard before the investigating committee. Volume **III**, section **2511**.
- In the investigation of Judge Peck the respondent cross-examined witnesses and addressed the committee. Volume III, section 2365.
- Judge Peck was not permitted to bring witnesses before the House committee, but cross-examined and filed a statement. Volume **III**, section **2366**.

## (5) In Impeachments.—Ex parte Preliminary Examinations.

Discussion of precedents in relation to ex parte investigations with a view to impeachment, including the case of President Johnson. Volume III, section 2511.

#### ACCUSED—Continued.

#### (5) In Impeachments.-Ex parte Preliminary Examinations.-Continued

- The second investigation of the conduct of President Johnson was ex parte. Volume III, section 2409.
- The investigation of the conduct of Judge Watrous in 1856 was conducted entirely ex parte, but the evidence was documentary and voluminous. Volume **III**, section **2496**.
- In the Watrous investigation of 1860 the Judiciary Committee proceeded ex parte. Volume **III**, section **2499**.

## (6) In Impeachments.—Counsel in Preliminary Investigation.

- In the Seward investigation the respondent was represented by counsel and in person before the committee. Volume III, section 2514.
- In the investigation of Judge Blodgett both the complainants and the respondent were represented by counsel and produced testimony before the committee. Volume **III**, section **2516**.
- In the investigation of the conduct of Judge Swayne the accused was present in person with counsel and argued his own case. Volume **III**, section **2470**.
- In the investigation of 1852 Judge Watrous, the accused, was permitted to appear before the committee with counsel (footnote). Volume **III**, section **2495**.
- It is for the House to say whether or not a person whose conduct is being investigated shall be allowed to appear before the committee by counsel. Volume **III**, section **2501**.

## (7) In Impeachments.—Representations to House in Preliminary Examination.

- Judge Peck, threatened with impeachment, was permitted to make to the House a written or oral argument. Volume **III**, section **2366**.
- Judge Peck, threatened with impeachment, transmitted to the House a written argument, which was ordered to be read. Volume **III**, section **2366**.
- In the Watrous investigation of 1857 the written explanation of the accused was printed as part of the report. Volume **III**, section **2497**.
- After the report on his conduct, by a committee, Judge Watrous presented to the House a memorial embodying his defense, and it was ordered printed and laid on the table. Volume **III**, section **2497**.

## (8) In Impeachments.—Custody and Bail of.

- It was concluded by a Senate committee in Pickering's impeachment that the Senate has no power to take into custody the body of the accused. Volume **III**, section **2324**.
- The Blount precedent for requiring bonds of the respondent was discussed adversely in the Peck case. Volume III, section 2367.
- Articles of impeachment being presented against a Senator, he was sequestered from his seat and was ordered to and did recognize for his appearance. Volume **III**, section **2118**.
- Upon the impeachment of William Blount the Senate took him into custody and required bonds for his appearance, and informed the House thereof. Volume **III**, section **2296**.
- Form of re cognizance given by the respondent in an impeachment case for his appearance. Volume III, section 2118.
- In impeaching, the spokesman of the Commons asks that the delinquent be sequestered from his seat or committed, or that the peers take order for his appearance. Volume **III**, section **2026**.
- A respondent in a case of impeachment for misdemeanor answers the articles before the Lords in such a state of liberty or restraint as he was in when the Commons complained of him. Volume III, section 2120.
- The accusation being of misdemeanor only, the respondent, under the English usage, does not answer the summons in custody, but the Lords may commit him until he finds sureties for his future appearance. Volume **III**, section **2120**.
- Under the parliamentary law the respondent answers the summons in custody if the case be capital and the accusation be special, but not if it be general. Volume **III**, section **2120**.

#### ACCUSED—Continued.

- (9) In Impeachments.—Issue and Return of Writ of Summons.
  - Upon presentation of articles of impeachment and the organization of the Senate for the trial, a writ of summons is issued to the accused. Volume **III**, section **2127**.
  - The rule specifying the method of serving writs of summons to one accused in articles of impeachment. Volume **III**, section **2127**.
  - Form of resolution directing the issue of a writ of summons to Judge Humphrey, and fixing the return day. Volume **III**, section **2391**.
  - Provisions for rectification of an error in the process to secure attendance of respondent impeached by the summons. Volume **III**, section **2116**.
  - Form of summons prescribed to command appearance of respondent in the Pickering impeachment. Volume **III**, section **2329**.
  - A notification to the accused with a copy of the articles was deemed, in the Pickering impeachment, all the process necessary. Volume **III**, section **2324**.
  - Under the English practice a copy of the articles of impeachment is furnished to the respondent, and a day is fixed for his answer. Volume **III**, section **2120**.
  - Judge Humphreys, having failed to appear to answer the articles of impeachment, the court directed publication of a proclamation for him to appear. Volume **III**, section **2393**.
  - Form of proclamation for appearance of Judge Humphreys, and the proof thereof on the day set for appearance. Volume **III**, section **2394**.
  - At 12:30 p.m. on the day of the return of the summons against a person impeached, the Senate suspends business and the Secretary administers an oath to the returning officer. Volume III, section 2128.
  - Ceremonies at the return of the summons to President Johnson to appear and answer the articles of impeachment. Volume **III**, section **2424**.
  - The respondent in the Peck impeachment communicated with the Senate as to the trial before articles had been presented. Volume III, section 2368.

### (10) In Impeachments.—Called to Appear.

- In an impeachment case, the writ of summons being returned, the accused is called to appear and answer the articles. Volume **III**, section **2129**.
- Form used by the Sergeant-at-Arms in calling President Johnson to appear and answer the articles of impeachment. Volume III, section 2424.
- Forms of oath, proclamation, and ceremonies at the calling of Judge Humphreys to appear and answer articles of impeachment. Volume III, section 2392.
- Form used by the Sergeant-at-Arms in calling Judge Peck to appear and answer the articles. Volume III, section 2371.

## (11) In Impeachments.—Appearance.

- Mr. Justice Chase appeared to answer the articles of impeachment "in his own proper person." Volume III, section 2349.
- Secretary Belknap appeared in person and with counsel to answer the articles of impeachment. Volume III, section 2452.
- Judge Peck appeared in person, attended by counsel, in answer to the writ of summons. Volume III, section 2371.
- In response to the writ of summons Judge Swayne entered appearance by this counsel. Volume III, section 2479.
- The person impeached may appear to answer the articles in person or by attorney, and a record is made as to the mode of appearance. Volume **III**, section **2129**.
- The person impeached being called to appear and answer, a record is made as to appearance or nonappearance. Volume **III**, section **2129**.
- Ceremonies at the appearance of Judge Peck in response to the writ of summons. Volume **III**, section **2371**.

#### ACCUSED—Continued.

#### (11) In Impeachments.—Appearance—Continued.

Rules framed to govern ceremonies for appearance and answer of respondent in the Pickering impeachment. Volume **III**, section **2331**.

## (12) In Impeachments.—Failure to Appear.

- The House declined to instruct its managers as to further proceedings after William Blount had failed to appear and answer. Volume **III**, section **2308**.
- Judge Humphreys not appearing, the case was continued, on motion of the managers, to enable the production of testimony. Volume **III**, section **2393**.
- In the Pickering case the Senate committee concluded that after service of notice of the articles the Senate might proceed to trial whether respondent entered appearance or not. Volume **III**, section **2324**.
- Under the parliamentary law if the party impeached at the bar of the Lords do not appear proclamations are issued giving him a day to appear. Volume III, section 2116.
- The Senate declined to order compulsory process to compel the appearance of Judge Pickering, but authorized a committee to examine the subject. Volume **III**, section **2322**.
- The party impeached at the bar of the Lords not appearing, his goods may be arrested, and they may proceed. Volume III, section 2116.

## (13) In Impeachments.—Bequests for Time to Prepare Answer.

- President Johnson by his own letter, and by a paper filed and signed by his counsel, asked forty days in which to prepare his answer. Volume **III**, section **2424**.
- The managers urged, in view of Rule VIII, that President Johnson should answer on the return day, but were overruled. Volume **III**, section **2425**.
- The Senate denied the motion of President Johnson's counsel that he be allowed forty days to answer, and granted ten days. Volume **III**, section **2425**.
- The Senate deliberated in secret session on the application of President Johnson for time to prepare his answer. Volume **III**, section **2425**.
- Mr. Justice Chase's application for time to answer was accompanied by a sworn statement of reasons. Volume **III**, section **2349**.
- Mr. Justice Chase, on appearing, was permitted by the Vice-President, without objection of the Senate, to read a paper giving reasons for delaying his answer. Volume **III**, section **2349**.
- Mr. Justice Chase, in asking time to prepare his answer to the articles, was called to order by the Vice-President for expressions used. Volume **III**, section **2349**.
- Having appeared, Judge Peck asked time to prepare his answer, accompanying the request with an affidavit. Volume **III**, section **2371**.
- The Senate declined to allow Judge Peck until the next session of Congress to file his answer, and set an earlier date. Volume III, section 2317.
- The question of jurisdiction being settled, the Senate gave Secretary Belknap ten days to answer on the merits. Volume **III**, section **2460**.
- The Senate having assumed jurisdiction in the Belknap impeachment, declined to permit the respondent to plead further, but gave leave to answer the articles. Volume III, section 2123.

## (14) In Impeachments.—Method of Presenting Answer.

- A Senate committee concluded in the Pickering impeachment that respondent might answer in person, by attorney, or not at all. Volume **III**, section **2324**.
- The Senate granted the request of Mr. Justice Chase for permission to read his answer by himself and counsel. Volume III, section 2351.
- On his appearance to answer articles of impeachment Mr. Justice Chase was furnished with a chair. Volume **III**, section **2349**.
- The rule providing for the putting in of the answer or plea in the Blount case. Volume **III**, section **2309**.

## ACCUSED—Continued.

- (14) In Impeachments.—Method of Presenting Answer—Continued.
  - According to the parliamentary law, the respondent, on accusation for misdemeanor, may answer the articles of impeachment by person, or by writing, or by attorney. Volume **III**, section **2120.**
  - Under the parliamentary law of impeachments, the respondent, if a Lord, answers the summons in his place; if a commoner, at the bar. Volume **III**, section **2120**.
  - The rules in the Blunt case provided that respondent's answer should be communicated to the House of Representatives. Volume **III**, section **2309**.
  - The Senate ordered that an authenticated copy of the replication to President Johnson's answer be furnished to counsel of the respondent. Volume **III**, section **2432**.

## (15) In Impeachments.—Form and Substance of Answer.

President Johnson's answer was signed by himself and counsel. Volume III, section 2428.

- Form of answer of Judge Peck in answer of the article of impeachment. Volume III, section 2374. Judge Peck in his plea declared that the acts charged were justified by the law of the land. Volume III, section 2374.
- The answer of Secretary Belknap demurred to the articles, alleging that he was not a civil officer of the United States when they were exhibited. Volume **III**, section **2453**.
- Under the parliamentary law the answer of the respondent to impeachment need not observe great strictness of form. Volume III, section 2121.
- The respondent in an impeachment case may not, under the English law, plead in his answer a pardon as bar to the impeachment. Volume **III**, section **2121**.

#### (16) In Impeachments.—Answer Not Made.

- The person accused in articles of impeachment failing to appear or to answer, the trial proceeds as on a plea of not guilty. Volume **III**, section **2127**.
- The Senate provided that in default of answer from respondent on the merits, the Belknap trial should proceed as on a plea of not guilty. Volume **III**, section **2460**.
- Judge Humphreys did not appear, in person or by attorney, to answer the articles of impeachment. Volume III, section 2393.
- Judge Humphreys having failed to appear in answer both to the summons and proclamation, the Presiding Officer announced that the managers might proceed in support of the articles. Volume III, section 2394.

#### (17) In Impeachments.—Pleadings in Demurrer.

- In the Belknap trial respondent declined to plead on the merits, but filed a protest against the continuance of the trial. Volume **III**, section **2461**.
- A protest filed on behalf of respondent in the Belknap trial was signed by respondent and his counsel. Volume III, section 2461.
- The Senate, after debate and close division, permitted the filing of a protest by respondent in the Belknap trial. Volume **III**, section **2461**.
- After hearing evidence as to the sanity of the accused, the court of impeachment notified the House of its readiness to hear the managers on the articles. Volume **III**, section **2335**.
- The Senate decided that it had no jurisdiction to try an impeachment against William Blount, a Senator. Volume **III**, section **2318**.

## (18) In Impeachments.—Request for Time to Prepare for Trial

- The managers contended that President Johnson's request for time to prepare for trial should have been signed by himself and under oath. Volume **III**, section **2420**.
- The answer of President Johnson having been read, his counsel offered a paper, signed by themselves, asking thirty days to prepare for trial. Volume **III**, section **2430**.
- In granting to President Johnson time to prepare for trial the Senate intimated that there should be no delays after the beginning of the trial. Volume **III**, section **2430**.

#### ACCUSED—Continued

## (18) In Impeachments.-Request for Time to Prepare for Trial-Continued

- The managers opposed President Johnson's request for thirty days to prepare for trial, citing American and English precedents in argument. Volume **III**, section **2430**.
- The Senate granted President Johnson a less time than his counsel asked to prepare for trial. Volume III, section 2430.

## (19) In Impeachments.—Attendance During Trial

- Mr. Justice Chase, after attending during much of this trial, asked leave to retire, and was informed that the rules did not require his attendance. Volume III, section 2354.
- The respondent in the Belknap trial attended throughout until the time of rendering judgment. Volume III, section 2467.
- The respondent attended during the presentation of testimony and the arguments in the Swayne trial. Volume III, section 2483.

#### (20) In Impeachments.—Counsel of.

- The person accused in articles of impeachment may appear in person or by attorney. Volume III, section 2127.
- In English impeachments the respondent has counsel in accusation for misdemeanor, but not in capital cases. Volume III, section 2120.
- President Johnson entered his appearance by a letter addressed the Chief Justice and naming the counsel to appear for him. Volume **III**, section **2424**.
- Form of announcing the appearance of counsel in the Belknap trial. Volume III, section 2453.
- Mr. Justice Chase introduced his counsel at the time he gave in his answer. Volume III, section 2351.
- In the Chase impeachment the respondent introduced additional counsel during the trial. Volume III, section 2354.
- Delays in the Johnson trial caused by illness of counsel for respondent were the occasion of protest on the part of the managers, and of action by the Senate. Volume **III**, section **2150**.
- The managers were announced when they attended in the Senate for the trial of the President, but the counsel for respondent entered unannounced. Volume **III**, section **2427**.
- Counsel for respondent were furnished a copy of the House's replication, by direction of the Presiding Officer. Volume **III**, section **2352**.
- In the Pickering case, against the objection of the managers, the court determined to hear the counsel of respondent's son and evidence to show the insanity of the accused. Volume **III**, section **2333**.
- The Presiding Officer held that counsel of the son of Judge Pickering, admitted to show the insanity of the accused, might not offer a motion to the court. Volume **III**, section **2334**.

#### (21) In Impeachments.—Witnesses for.

- In the absence of representation of respondent in the Humphreys trial the Senators insisted on the rules of evidence. Volume **III**, section **2395**.
- In the Humphreys trial, with no representatives for the respondent, witnesses were not crossexamined. Volume III, section 2395.
- No defense being made in the Pickering impeachment the two Senators from the State of the accused were examined at suggestion of the court. Volume **III**, section **2336**.
- An approved number of witnesses for respondent in the Belknap trial were summoned at public expense. Volume **III**, section **2463**.
- The Senate provided that subpoenas for respondent's witnesses in the Belknap trial should be issued on recommendation of a committee. Volume **III**, section **2463**.
- During the Peck impeachment trial the respondent assisted his counsel in examining witnesses, in argument on incidental questions, etc. Volume III, section 2149.
- Mr. Justice Chase did not, after reading his reply, participate personally in the conduct of his case beyond waiving objection to one question. Volume **III**, section **2354**.

#### ACCUSED—Continued.

## (22) In Impeachments.—Effect of Resignation of the Office.

- In the Blount case it was conceded that a person impeached might not avoid punishment by resignation. Volume **III**, section **2317**.
- The committee reported a resolution for the impeachment of Secretary Belknap, although they had been informed of his resignation of the office. Volume **II**, section **244**.
- The House, after review of English precedents, determined to impeach Secretary Belknap, although he had resigned. Volume **III**, section **2445**.
- The Senate decided that it had jurisdiction to try the Belknap impeachment case, although the respondent had resigned the office. Volume **III**, section **2459**.
- Judge Busteed having resigned, the House discontinued impeachment proceedings: Volume III, section **2512**.
- Judge Durell having resigned, the House discontinued impeachment proceedings: Volume III, section **2509**.
- Discussion of the effect of resignation of the officer upon impeachment proceedings: Volume III, section **2509**.

#### (23) In impeachments.—Judgment of the Senate.

- If the respondent be convicted by a two-thirds vote on any article of impeachment, the Senate shall pronounce judgment. Volume **III**, section **2098**.
- In final judgment the court found Judge Pickering guilty on all the articles and decreed his removal from office. Volume III, section 2341.
- The court of impeachment declined to postpone judgment until Judge Pickering could be brought personally before it for inspection as to sanity. Volume **III**, section **2337**.
- The final question in the Pickering judgment was on the removal of the accused from office. Volume III, section 2339.
- The decision of the court on the articles in the Humphreys case was guilty as to a portion of the articles. Volume **III**, section **2396**.
- Having found Judge Humphreys guilty, the court proceeded to pronounce judgment of removal and disqualification. Volume **III**, section **2397**.
- The vote on the final question in the Belknap trial was affected conclusively by opinions as to the question of jurisdiction. Volume **III**, section **2467**.
- Two-thirds not voting guilty, the Vice-President declared Judge Peck acquitted. Volume III, section 2383.
- Before announcing the adjournment voted by the Senate, the Chief Justice directed the Clerk to enter a judgment of acquittal of President Johnson. Volume **III**, section **2443**.
- Form of acquittal entered in the Journal of the trial of President Johnson. Volume III, section 2443.

## (24) In Impeachments.—In General.

- The articles of impeachment in the Belknap case were held sufficient, although attacked for not describing the respondent as one subject to impeachment. Volume **III**, section **2123**.
- In the Chase case the House refused to strike from its replication certain words reflecting on the motives of the respondent, Volume III, section 2352.
- At the time of President Johnson's impeachment it was agreed that he should be described as President and not as acting President. Volume **III**, section **2415**.
- The question of reimbursement of respondent for his expenses in an impeachment trial. Volume III, section 2024.
- Provisions of parliamentary law as to trial by impeachment of a commoner for a capital offense. Volume III, section 2056.

## ACKLEN.

The Louisiana election case of Merchant and Herbert v. Acklen, in the forty-sixth Congress: Volume I, section 751.

#### ACKLEN—Continued.

The Louisiana election case of Acklen v. Darrall, in the Forty-fifth Congress. Volume  ${\bf II},$  section  ${\bf 924}$ 

#### ACOUSTICS.

- The rule gives to the Committee on Ventilation and Acoustics jurisdiction of subjects relating "to ventilation and acoustics." Volume IV, section 4313
- The House has investigated the advantages of amplifying devices. A resolution relating to the installation of accessories proposed to improve the acoustics of the Hall of the House was entertained as privileged. Volume **VIII**, section **3633**.

### ACQUISITION.

- The acquisition, lease, or transfer of realty or other facilities for post office purposes are subjects within the jurisdiction of the Committee on the Post Office and Post Roads. Volume **VII**, section **1916**.
- An appropriation for the acquisition of land contiguous to a national park and conforming to the original purpose for which the park was established was held in order as continuing a work in progress. Volume **VII**, section **1387**.
- While estimates by Secretary of State of appropriations for acquisition of sites and buildings for diplomatic and consular establishments are provided for by law, the submission of such estimate is not a condition precedent to appropriation by Congress, and an appropriation for which no estimate had been made was held to be in order on an appropriation bill. Volume **VII**, section **1255**
- The reappropriation of an unexpended balance for acquisition of land for aviation stations was held to be authorized by law. Volume VII, section 1272

## ACQUITTAL IN AN IMPEACHMENT TRIAL.

- If an impeachment is not sustained by a two-thirds vote on any article, a judgment of acquittal shall be entered. Volume **III**, section **2098**.
- Before announcing the adjournment voted by the Senate, the Chief Justice directed the Clerk to enter a judgment of acquittal of President Johnson. Volume **III**, section **2443**.
- Form of acquittal entered in the journal of the trial of President Johnson. Volume III, section 2443.
- Having announced the result of the voting in the Belknap case, the President pro tempore directed the entry of a judgment of acquittal. Volume **III**, section **2467**.
- Two-thirds not voting guilty, the Vice-President declared Judge Peck acquitted. Volume III, section 2383.
- Two-thirds not having voted guilty on any article, the Presiding Officer declared Mr. Justice Chase acquitted. Volume III, section 2363.
- Judgment of acquittal entered in the Swayne case by direction of the Presiding Officer. Volume III, section 2485.
- The Senate announced to the House by message the acquittal of Judge Swayne. Volume III, section 2485.
- The President pro tempore announced the result of the vote on each article, and the acquittal of respondent on each. Volume **III**, section **2467**.
- The Presiding Officer announced the result of the vote on each article of the Archbald impeachment and the conviction or acquittal of respondent on each. Volume **VI**, section **512**.
- Two-thirds not having voted guilty on any article, the presiding officer declared Judge Louderback acquitted. Volume VI, section 524.

#### ACTION.

The statutes provide for the defense of any person against whom an action is brought for acts done while an officer of either House in the discharge of his duty. Volume **I**, section **283**.

#### ACTS.

The Speaker signs all acts, addresses, writs, warrants, and subpoenas. Volume II, section 1313. The effect of the repeal of a repealing act is regulated by statute. Volume IV, section 3389.

- Decisions as to the effect of the title in controlling the body of an act of Congress. Volume IV, section 3381.
- Summaries showing number of bills introduced, number of reports submitted by committees, number of laws enacted, and number of acts of Congress declared unconstitutional by the Supreme Court. Volume **VII**, section **1028**.

## ADAIR, JOHN A. M., of Indiana, Chairman.

Decisions on questions of order relating to-

Amendments to Appropriation bill. Volume VII, section 1457.

## ADAMS, ELECTION CASES OF.

- The Kentucky election case of Barnes v. Adams in the Forty-first Congress. Volume II, sections 879, 880.
- The New York election cases of Wright, Jr., v. Fisher and Root vs. Adams in the Twenty-first and Fourteenth Congresses. Volume I, section 650.
- The New York election case of Adams v. Wilson in the Eightieth Congress. Volume I, section 776.

## ADAMS, GEORGE M., of Kentucky, Clerk.

Decisions on questions of order relating to— Adjourn, motion to. Volume I, section 228. Credentials. Volume I, sections 41–43, 47, 48, 50, 51, 60. Election of Speaker. Volume I, sections 22, 216. Privilege. Volume I, section 214.

## ADAMS, JOHN QUINCY, of Massachusetts, Chairman.

Decisions on questions of order relating to-

Lay on the table, motion to. Volume V, section 5435.

Protests. Volume IV, section 2803.

Reconsider, motion to. Volume V, sections 5609, 5615.

Yeas and nays. Volume V, section 6012.

- For his oration in memory of Lafayette Mr. John Quincy Adams received the thanks of Congress. Volume V, section 7219.
- In 1822 Mr. John Quincy Adams refused to vote on the resolution censuring Mr. Stanberry, of Ohio. Volume II, section 1248.
- The attempt to censure John Quincy Adams for presentation of a petition alleged to be treasonable. Volume II, section 1255.
- Later funeral ceremonies, including the elaborate observances at the burial of John Quincy Adams. Volume V, section 7148.

## ADDICKS.

- The Senate election case of Addicks v. Kenney from Delaware in the Fifty-fourth Congress. Volume I, section 633.
- Address. See Statement; Speech.

#### ADDRESSES.

- The Speaker signs all acts, addresses, writs, warrants, and subpoenas. Volume **II**, section **1313**. In early years the President made a speech to the Congress, and the House attended the Speaker in presenting the address in reply. Volume **II**, section **1139**.
- In response to the President's annual speech the Speaker, attended by the House, used to deliver an address. Volume **V**, section **6629**.
- In 1913 President Wilson resumed the custom of delivering messages in the form of an address before the joint session of the two Houses. **VIII**, section **3333**.

#### ADDRESSES—Continued.

- By concurrent action an invitation was extended to the President of the United States to address a joint session of the two Houses on the subject of the birth of George Washington. Volume VIII, section 3532.
- An instance wherein, owing to the inclemency of the weather, the President elect took the oath and delivered his inaugural address in the Senate Chamber. Volume VI, section 447.
- A joint rule formerly prescribed the method of preventing a joint address of the two Houses to the President. Volume V, section **6630**.
- Summary of provisions of State constitutions relating to impeachment and removal by address. Volume III, section 2023.
- History of removal by address in England and the States as bearing on the nature of impeachable offenses on the part of a judge. Volume **III**, section **2013**.
- Memorial addresses were published on the occasion of the death of John Quincy Adams in 1848. Volume V, section 7148.
- Form decided on by the two Houses for addressing the President of the United States. Volume **V**, section **6629** (footnote).
- Women presiding in the House or in the Committee of the Whole are properly addressed as "Madam Speaker" and "Madam Chairman" respectively. Volume **VI**, section **284**.

#### ADHERE.

- (1) Motion to.—When made.
- (2) Motion to.—Precedence of motion.
- (3) Motion to.—Receding after a vote to adhere.
- (4) Motion to.—Conference in relation to.
- (5) Motion to.—Loss of bills by.
- (1) Motion to.—When Made.
  - When both Houses have insisted, neither inclining to recede, it is in order to adhere, but in parliament adherence is not usually voted until there have been at least two conferences. Volume **V**, section **6163**.
  - In an exceptional instance, wherein the House had disagreed to a Senate amendment to a House bill, the Senate thereupon adhered at once to its amendment and then declined the request of the House for a conference. Volume **V**, section **6313**.
  - An instance of immediate adherence to a first disagreement. Volume V, section 6303.
  - One House, after an amendment or disagreement by the other, may at once adhere, but this does not preclude the granting of the request of the other House for a conference. Volume **V**, sections **6241–6244**.

## (2) Motion to.—Precedence of Motion.

- The parliamentary law governing the precedence and effect of the motion to agree, disagree, recede, insist, and adhere. Volume V, section 6164.
- The motions to recede, insist, and adhere have precedence in the order named, without regard to the order in which they may be offered. Volume **V**, section **6324**.

The motion to recede has precedence of the motion to adhere. Volume V, section 6271.

After the previous question has been moved on a motion to adhere, a motion to recede may not be made. Volume V, section **6310**.

## (3) Motion to.—Receding After a Vote to Adhere.

- Instances where after one House had adhered the other receded. Volume V, sections **6247–6250**. The managers of a conference having reported inability to agree, the House voted to adhere to its disagreement to the Senate amendment, whereupon the Senate receded from it. Volume V, section **6312**.
- The House may recede from its adherence. Volume V, section 6252.
- The House having adhered to its disagreement to a Senate amendment, and the Senate having insisted, the House receded from its adherence and agreed to the amendment with an amendment. Volume **V**, section **6401**.

#### ADHERE—Continued.

- (3) Motion to.—Receding After a Vote to Adhere—Continued.
  - One House having adhered may recede from its adherence and agree to a conference asked by the other. Volume V, section 6251.
  - After the House had adhered it reconsidered its action, receded from its disagreement, and agreed to the Senate amendment with an amendment. Volume **V**, section **6253**.
  - The House may recede from its disagreement to certain amendments and adhere to it as to others. Volume **V**, section **6229**.

One House having adhered may, at the next stage, vote to further adhere. Volume V, section 6251.

#### (4) Motion to.—Conference in Relation to.

A vote to adhere may not be accompanied by a request for a conference. Volume V, section 6303. A vote to adhere may not be accompanied by a request for a conference. Volume VIII, section 3208.

After an adherence by both Houses a conference is not asked. Volume V, section 6308.

- The House that votes to adhere does not ask a conference, but the other House may. Volume V, section 6308.
- An instance wherein the Senate disregarded a request for a conference and voted to adhere. Volume V, section 6315.
- Conferences are not asked after an adherence by both Houses, but have often been asked and granted where only one House has adhered. Volume **V**, sections **6241–6244**.
- Instance of a request for a conference by one House after the other had adhered. Volume **V**, section **6313.**
- After one House has adhered the other may recede or ask a conference, which may be agreed to by the adhering House. Volume **V**, sections **6304–6307**.
- The House having adhered, the Senate insisted and asked a conference, whereupon the House insisted on its adherence and agreed to the conference. Volume **V**, section **6325**.
- The Senate having adhered to their amendment to a House bill, the House decided to ask a conference without the preliminary of voting to insist. Volume **V**, section **6311**.
- The Senate, after careful examination, thought it respectful to grant the House's request for a conference, although the Senate had already adhered. Volume **V**, section **6311**.
- Where one House votes to adhere to its attitude of disagreement, the other may vote to insist and ask a conference. Volume **V**, section **6308**.
- One House having adhered, the other may further insist and ask a conference. Volume V, sections 6245, 6246.
- After an adherence by one House the other has asked a conference both with and without having voted to insist. Volume **V**, section **6242**, **6244**.
- The Senate having disagreed to an amendment of the House, and the House having insisted, the Senate adhered, whereupon the House, for the first time asked a conference, which was granted. Volume **V**, section **6309**.
- When one House asks a conference after the other House has adhered, the adhering House may agree to the conference without reconsidering from its vote to adhere. Volume **V**, section **6310**.
- The Senate having asked "a full and free conference" on the difference as to all of its amendments to a bill, the House ignoring this request, adhered as to two amendments, agreed to a third, and further insisted and asked a conference as to the reminder, which conference was granted. Volume **V**, section **6401**.

## (5) Motion to.—Loss of Bills by.

- An adherence by both Houses to disagreement over amendments causes a bill to fail. Volume V, section 6163.
- In many instances bill have been lost by the adherence of both Houses, sometimes in earlier days, when no effort at adjustment by conference had been made. Volume V, sections 6233-6240.

#### ADHERE-Continued.

- (5) Motion to.—Loss of Bills by—Continued.
  - Instances of the loss of bills by the adherence of both Houses to attitudes of disagreement overamendments. Volume V, section 6313.
  - Bills on which one House had adhered have been lost by the expiration of the Congress, even while the roll was being called on a motion to recede that might have passed the bill. Volume **V**, sections **6230–6232**.
  - Instance where a House bill returned with Senate amendments adhered to was postponed definitely. Volume **V**, section **6200**.
  - Instance of the loss of an appropriation bill through adherence of both Houses to their attitudes of disagreement over a section continuing legislation. Volume **V**, section **6235**.

## ADJOURN, MOTION TO.

- (1) Nature and use of.—After hour for daily meeting is fixed.
- (2) Nature and use of.—Before the hour for daily meeting is fixed.
- (3) Nature and use of.—In general.
- (4) Precedence of.—Under the rules.
- (5) Nature and use of.—Where not in order.
- (6) Repetition of.
- (7) When a quorum fails.
- (8) In relation to dilatory proceedings.
- (10) During electoral count, impeachments, etc.
- (11) Motion to fix the day to which the House shall adjourn.
- (12) Voting on.
- (13) In committees.

## (1) Nature and Use of.—After Hour for Daily Meeting is Fixed.

- In the House the motion to adjourn may not be amended, as by specifying to a particular day. Volume **V**, section **5360**.
- An amendment may not attach to the motion for the previous question or the motions to lay on the table and adjourn when used in the House. Volume **V**, section **5754**.
- Before the adoption of rules a motion to adjourn until a given hour is not in order until a previous order fixing the hour of daily meeting has been rescinded. Volume **V**, section **5364**.
- The hour of meeting of the Senate sitting on an impeachment trial being fixed, a motion to adjourn to a different hour is not in order. Volume **III**, section **2071**.

### (2) Nature and Use of.—Before the Hour for Daily Meeting is Fixed.

- When the House has not fixed an hour for daily meeting, the daily motion to adjourn fixes the hour. Volume **V**, sections **5362**, **5363**.
- Before the House has fixed the hour of daily meeting, the motion providing for adjournment to a given hour is in order.Volume **V**, section **5363**.

## (3) Nature and Use of.—In General.

The motion to adjourn is not debatable in the House. Volume V, section 5359.

- It is not in order to preface a motion to adjourn with preamble or argument touching reason or purpose of the proposed adjournment. Volume **VIII**, section **2647**.
- In the Senate sitting for an impeachment trial no debate is in order pending a question of adjournment. Volume **III**, section **2073**.
- Neither a motion nor an appeal may intervene between the motion to adjourn and the taking of the vote thereon. Volume **V**, section **5361**.
- While an appeal or a motion to adjourn is always in order, a Member must first secure recognition in order to present either. Volume **VI**, section **293**.
- The motion to adjourn is in order only in its simple form. Volume V, sections 5371, 5372. Volume VIII, section 2647.

## ADJOURN, MOTION TO-Continued.

- (3) Nature and Use of.—Continued.
  - Before the reading of the journal a simple motion to adjourn is in order; but a motion to fix the day to which the House shall adjourn, being the transaction of business, is not in order. Volume **IV**, section **2757**.
  - The Speaker pro tempore whom the House had just elected not being present, the Clerk held that the motion to adjourn was not business, and under the circumstances was the only motion in order. Volume **I**, section **228**.
  - While neither House may adjourn for more than three days during a session of congress without the consent of the other, either may adjourn ad libitum with the consent of the other House. Volume **VIII**, section **3363**.
  - The Committee of the Whole having risen to report proceedings incident to securing a quorum the Speaker declined to entertain a motion to adjourn. Volume **VIII**, section **2436**.
  - When the House has sat to the limit of the constitutional term of the Congress, a motion to adjourn may be put and carried, or the Speaker may declare the adjournment sine die without motion. Volume **V**, sections **6711–6713**.
  - When the House adjourns sine die at an hour before the expiration of the constitutional term of the Congress, it does so by a simple motion, made and carried without concurrent action of the Senate. Volume **V**, section **6710**.
  - The motions to reconsider, for the previous question, and to adjourn are not is order in Committee of the Whole. Volume **IV**, section **4716**.

#### (4) Precedence of.—Under the Rules.

- The rules of the House give the motion to adjourn the place of highest privilege when a question is under debate. Volume **V**, section **5359**.
- The motions to adjourn, lay on the table, and for the previous question are not debatable, and have precedence in the order named. Volume **V**, section **5301**.
- Discussion of the relative privilege of the motions to adjourn, to lay on the table and for the previous question. Volume **VIII**, section **2651**.
- Questions of privilege have precedence of all motions except the motion to adjourn. Volume III, section 2521.
- A motion to reconsider takes precedence of all other questions except a conference report or a motion to adjourn. Volume **V**, section **5605**.
- While the presentation of a conference report has precedence of a motion to adjourn, yet the motion to adjourn may be put and decided pending consideration thereof. Volume V, sections 6451-6453.
- The motion to adjourn was held to have precedence of a motion privileged under the Constitution. Volume **VIII**, section **2641**.
- A motion to adjourn was held in order, although if carried the effect would have been to prevent for the session the consideration of a veto message of the President. Volume **IV**, section **3523**.
- A motion to adjourn may be made pending the report from the Committee of the Whole. Volume **VIII**, section **2645**.
- A motion to adjourn may be made after the year and nays are ordered and before the roll call has begun. Volume **V**, section **5366**.
- The motion to adjourn takes precedence of a motion to dispense with further proceedings under a call of the House. Volume **VIII**, section **2643**.
- The rule making the motions to adjourn, to fix the day to which the House shall adjourn, and for a recess in order at any time was dropped to prevent the continued use of these motions for purposes of obstruction. Volume **V**, section **6740**.
- No question being under debate, and a motion to adjourn having been made, motions for a recess and to fix the day to which the House should adjourn were not entertained. Volume **V**, section **5302.**

#### ADJOURN, MOTION TO-Continued.

#### (4) Precedence of.—Under the Rules.—Continued.

- No question being under debate, a motion to fix the day to which the House should adjourn already made was held not to give way to a motion to adjourn. Volume **V**, section **5381**.
- In the Johnson trial the Chief Justice held that the motion to adjourn took precedence of a motion to fix the day to which the Senate should adjourn. Volume **III**, section **2072**.

#### (5) Precedence of.—When Not in Order.

- A Member may not make a motion to adjourn while another Member is in possession of the floor. Volume **V**, sections **5369**, **5370**. Volume **VIII**, section **2646**.
- While a motion to adjourn takes precedence of other motions, yet it may not be put while the House is voting on another motion or while a Member has the floor in debate. Volume **V**, section **5360**.

A motion to adjourn may not interrupt a call of the yeas and nays. Volume V, section 6053.

- When the House votes to admit a Member and the motion to reconsider is disposed of, the right to be sworn is complete and not to be deferred, even by a motion to adjourn. Volume **I**, section **622**.
- Under the latest decision the motion to adjourn may not be made after the House has voted to go into Committee of the Whole and the Speaker has announced the result. Volume **IV**, sections **5367**, **5368**.
- The question of consideration against a bill being decided in the affirmative on Calendar Wednesday, the House automatically resolves into the Committee of the Whole, and no intervening business, as the motion to adjourn or questions of privilege, are in order. Volume **VIII**, section **2446**.
- The House having voted to resolve itself into committee of the Whole, the Chair declined to entertain a motion to adjourn, but did entertain an appeal from his decision. Volume **IV**, section **4728**.
- A motion which was by the rules more highly privileged than the motion to adjourn was not entertained after an affirmative vote on a motion to adjourn. Volume **IV**, section **2954**.

## (6) Repetition of.

- There must be intervening business before a motion to adjourn may be repeated. Volume V, section 5373.
- A motion to adjourn may be repeated after debate, although no question may have been put or decided in the meantime. Volume **V**, section **5374**.
- Ordering the yeas and nays is such intervening business as to justify the repetition of the motion to adjourn. Volume **V**, sections **5376**, **5377**.
- A decision of the Chair on a question of order is such intervening business as permits the repetition of a motion to adjourn. Volume **V**, section **5378**.
- The reception of a message from the Senate, the making of an announcement by a Member, and the submitting of a motion in relation thereto were held to constitute sufficient intervening business to permit a motion to adjourn to be repeated. Volume **V**, section **5375**.

#### (7) When a Quorum Fails.

A smaller number than a quorum may adjourn from day to day and compel the attendance of absent Members. Volume IV, section 2980.

- Lack of a quorum being disclosed, two motions only are in order—for a call of the House or to adjourn. Volume IV, section 2988.
- On the failure of a quorum no business is in order and no motion will be entertained except for a call for the House or to adjourn. Volume **VI**, section **680**.
- A quorum not being present, no motion is in order but for a call of the House or to adjourn. Volume IV, section 2950.

#### ADJOURN, MOTION TO-Continued.

- (7) When a Quorum Fails—Continued.
  - With the exception of the motion to adjourn, no motion is in order in the absence of a quorum except in furtherance of the effort to secure a quorum, and since a motion to withhold pay of absentees would not contribute to this result, such motion can not be entertained. Volume **VI**, section **682**.
  - The absent of a quorum having been disclosed, the only proceedings in order are the motions to adjourn or for a call of the House; and not even by unanimous consent may business proceed. Volume **IV**, section **2951**.
  - A motion to adjourn is in order when a quorum fails, notwithstanding any terms of an existing special order of the House. Volume **V**, section **5365**.
  - During proceedings incident to the lack of a quorum the motion to adjourn is in order while the House is dividing. Volume **VIII**, section **2644**.
  - In the absence of a quorum the motion to adjourn has precedence over the motion for a call of the House. Volume **VIII**, section **2642**.
  - Under the old rule for a call of the House a motion to adjourn is in order in the midst of a call of the roll for excuses. Volume **IV**, section **2998**.
  - A motion to adjourn may be made before the call of the roll under section 4 of Rule XV. Volume IV, section 3050.
  - If a quorum fails to vote on the pending question and objection is made, an automatic roll call is still required after a motion to adjourn has been offered and rejected by a quorum vote. Volume **VI**, section **701**.
  - While a quorum is not required to adjourn, a point of no quorum on a negative vote on adjournment, if sustained, precipitates a call of the House under the rule. Volume VI, section 700.
  - The Committee of the Whole having rise and reported that finding itself without a quorum the roll was called under the rule and a quorum had appeared, the Speaker declined to entertain a motion to adjourn, and the Committee resumed its sitting. Volume **VI**, section **673**.

#### (8) In Relation to Dilatory Proceedings.

- Under certain circumstances the motions to reconsider and adjourn and the question of consideration have been held dilatory. Volume **V**, sections **5731–5733**.
- The motion to adjourn has been ruled out when dilatory. Volume VIII, section 2813.
- Repetition of the motion to adjourn when apparently for purposes of obstruction has been held dilatory. Volume **VIII**, section **2814**.
- A report from the Committee on Rules has a special and high privilege, and one motion to adjourn, but not other dilatory motion, may be entertained during its consideration. Volume **IV**, section **4621**.
- A report from the Committee on Rules has a special and high privilege, and one motion to adjourn, but no other motion may be entertained during its consideration. Volume **VIII**, section **2260**.
- Construction of the rule permitting one motion to adjourn and thereafter no other dilatory motion pending consideration of a report from the Committee on Rules. Volume V, sections 5740-5742.
- Pending a motion to suspend the rules, the Speaker may entertain one motion that the House adjourn, but thereafter no other dilatory motion may be made. Volume **V**, section **5743**.
- Pending a motion to suspend the rule, the Speaker may entertain one motion that the House adjourn, but thereafter not other motion may be made. Volume **VIII**, section **2823**.
- When a quorum fails on a vote to second a motion to suspend the rules, a second motion to adjourn is not considered a dilatory motion within the prohibition of the rules. Volume V, sections 5745, 5746.

#### ADJOURN, MOTION TO-Continued.

## (8) In Relation to Dilatory Proceedings—Continued.

- A motion to suspend the rules having been entertained and one motion to adjourn having been voted on, another motion to adjourn may not be made unless the failure of a quorum be demonstrated. Volume **V**, section **5744**.
- The Speaker, during the period when the rules made in order a motion to excuse a Member from voting, held the motion dilatory when applied to votes on adjourning, or for a call of the House, since it might be used to prevent adjourning or the procuring of a quorum. Volume **V**, sections **5709–5712**.
- Special orders are often used to further the consideration of business by preventing dilatory motions, and in such cases the Chair has exercised discretion as to entertaining motions to adjourn, for a recess, and appeals. Volume **IV**, sections **3210–3213**.

#### (9) Motion to Reconsider as Applied to.

- A motion to reconsider a vote whereby the House has refused to adjourn is not in order. Volume **V**, sections **5620–5622**.
- A motion to reconsider the vote whereby the House refused to fix a day to which the House should adjourn has been the subject of conflicting rulings. Volume **V**, sections **5623**, **5624**.

## (10) During Electoral Count, Impeachment, etc.

- During the electoral count of 1869 the President pro tempore ruled out of order a motion that the joint meeting adjourn, and after the announcement of the vote the Senate retired without motion. Volume III, section 1949.
- The Senate, overruling the Chief Justice, decided that a motion to adjourn over was in order during the voting on the articles in the Johnson trial. Volume **III**, section **2441**.
- The motion to adjourn to a certain time has been admitted in the Senate sitting for an impeachment trial. Volume III, section 2074.
- The hour of adjournment of the Senate, sitting for an impeachment trial, being fixed, a motion to adjourn at another time is not in order. Volume **VI**, section **472**.
- During impeachment trials in the Senate the yeas and nays on adjournment are procured by one-fifth and not by rule. Volume **III**, section **2094**.
- All orders and motions, except to adjourn, are reduced to writing when offered by Senators in impeachment trials. Volume **III**, section **2176**.
- Instance of an adjournment to a new place. Volume V, section 7271.
- A Member who has yielded the floor for a motion to adjourn is entitled to prior recognition after that motion is decided in the negative. Volume **V**, section **5011**.
- A committee of the Senate after investigation expressed the opinion that during a trial of impeachment the House could, with the consent of the Senate, adjourn and the Senate proceed with the trial. Volume **VI**, section **546**.

## (11) Motion to Fix the Day to Which the House Shall Adjourn.

- Under the custom of the House, which differs somewhat from the general parliamentary law, the motion to fix the day to which the House shall adjourn is not debatable. Volume **V**, sections **5379**, **5380**.
- Under the custom of the House, which differs somewhat from the general parliamentary law, the motion to fix the day to which the House shall adjourn is not debatable. Volume **VIII**, section **2648**.
- When privileged, the motion to fix the day to which the House should adjourn was not debatable. Volume **V**, section **5305**.
- As to the extent of debate under the general parliamentary law on a motion to fix the day to which the House shall adjourn. Volume **V**, sections **5379**, **5380**.
- The motion to fix the day to which the House shall adjourn may be amended. Volume **V**, section **5383.**
- The motions to postpone, refer, amend, for a recess, and to fix the day to which the House shall adjourn may be amended. Volume **V**, section **5754**.

## ADJOURN, MOTION TO-Continued.

- (11) Motion to Fix the Day to Which the House Shall Adjourn-Continued.
  - The motion to fix the day to which the House shall adjourn may not be amended by substituting the day on which it would meet after agreeing to a simple motion to adjourn. Volume **V**, section **5382**.
  - A motion to adjourn is not of itself such intervening business as to allow the repetition of a motion to fix the day to which the House shall adjourn. Volume **V**, sections **5385**, **5386**.
  - When privileged, the motion to fix the day to which the House shall adjourn may be repeated after intervening business. Volume **V**, sections **5383**, **5384**.
  - The motions to fix the day to which the House shall adjourn and for a recess are no longer in the list of privileged motions. Volume **V**, section **5301**.
  - Under the former rule which made the motion to fix the day to which the House should adjourn "always in order" it was admitted during a division, i.e., before the result of a vote had been announced. Volume **V**, section **5387**.
  - When the motion to fix the day to which the House should adjourn had the highest privilege the consideration of a conference report was held to displace it. Volume **V**, section **6451**.
  - A motion fixing the hour as well as the day to which the House shall adjourn was held not privileged when the simple motion to fix the day was privileged. Volume **V**, section **5388**.
  - The motion to fix the day to which the House shall adjourn is not privileged against a demand for the regular order, but if no objection is made may be entertained and agreed to by the House. Volume **VIII**, section **2611**.
  - The House may adjourn for more than one day before the election of a Speaker. Volume I, section 89.
  - The motion to adjourn to a certain time has been admitted in the Senate sitting for an impeachment trial. Volume **III**, section **2074**.
  - The absence of a quorum being disclosed, a motion to fix the day to which the House shall adjourn may not be entertained. Volume **IV**, section **2954**.

#### (12) Voting on.

- At the end of a yea-and-nay vote on a motion to adjourn, pending a call of the House, Members appearing prior to the announcement of the vote were recorded without the qualification. Volume **VIII**, section **3152**.
- During a call of the House a motion to adjourn is seconded by a majority ascertained "by actual count by the speaker," and tellers may not be demanded. Volume **VI**, section **705**.
- When a vote by yeas and nays shows no quorum the Chair takes cognizance of the fact, and, unless the House adjourns, orders a call under the rule without suggestion from the floor. Volume **VI**, section **679**.

## (13) In Committees.

Contrary to the procedure of the House, the motion to adjourn from day to day is of high privilege in the committees. Volume **VIII**, section **2215**.

### ADJOURNMENT.

- (1) Constitutional provisions.
- (2) Of Congress for a recess.
- (3) Of Congress for a recess.—Approval of bills by the President.
- (4) Of Congress sine die.—The term and sessions.
- (5) Of Congress sine die.—Concurrent resolutions providing for.
- (6) Of Congress sine die.—Notification to the President.
- (7) Of Congress sine die.—House's act in adjourning.
- (8) Of Congress sine die.—Thanks to the Speaker.

#### ADJOURNMENT—Continued.

(9) Of Congress sine die.—In relation to continuance of rules and officers.

(10) Of Congress sine die.—Withdrawal of Member before.

- (11) Of Congress sine die.-Effect on pending legislative business.
- (12) Of Congress sine die.—Signing and approval or disapproval of bills, messages, etc.
- (13) Of Congress sine die.—As related to existence and activity of committees.
- (14) Of Congress sine die.—As related to powers of investigating committees.
- (15) Of Congress sine die.—As related to House's power to imprison.

(16) Of Congress sine die.—As related to impeachments.

- (17) Of the House.—For more than one day.
- (18) Of the House.—General practice.
- (19) Of the House.—Delayed, especially as related to Sunday.
- (20) Of the House.—Effect on pending business.
- (21) Of the House.—As a mark of respect.
- (22) During electoral count and election of President.
- (23) Of the Senate sitting in an impeachment trial.
- (24) As related to elections.
- (25) Of committees.

#### (1) Constitutional Provisions.

Neither House during a session of Congress may, without the consent of the other, adjourn for more than three days or to another place. Volume **V**, section **6672**.

- When the two Houses disagree as to adjournment, the President may adjourn them. Volume V, section 6672.
- Reference to discussion of the constitutional power of the President to adjourn Congress in a certain contingency (footnote). Volume **I**, section **12**.
- The Executive has successfully opposed, as unconstitutional, an effort of the two Houses to fix by law the time of adjournment of Congress. Volume **V**, section **6688**.
- The term "adjournment" as used in the constitutional provision does not refer exclusively to the final adjournment of the Congress, but includes the adjournment of an intermediate session as well. Volume **VII**, section **1115**.

## (2) Of Congress for a Recess.

When the two Houses adjourn for more than three days, and not to or beyond the day fixed by Constitution or law for the next regular session to begin, the session is not thereby necessarily terminated. Volume **V**, sections **6676**, **6677**.

Form of resolution for adjournment of Congress for a recess (footnote). Volume IV, section 4031.

- In the earlier days of the Congress the holiday recess was not often taken. Volume V, sections 6678-6685.
- The two Houses do not notify the President when they are about to adjourn for the holiday recess (footnote). Volume **V**, section **6680**.
- A concurrent resolution providing for an adjournment of the two Houses for more than three days is privilege. Volume **V**, section **6701**.
- The privilege of a resolution providing for an adjournment of more than three days is limited in its exercises. Volume **V**, section **6704**.
- A concurrent resolution extending the time of a recess of Congress already determined on, is privileged. Volume **V**, section **6705**.
- A simple resolution, providing for an adjournment of the House for more then three days, and for asking the consent of the Senate thereto, has been ruled to be privileged. Volume **V**, sections **6702**, **6703**.
- Privilege has been given to a resolution providing for a recess of Congress, the length of which might be fixed by the President or the presiding officers of the two Houses. Volume **V**, section **6706**.

## (2) Of Congress for a Recess—Continued.

- The two Houses may by concurrent resolution provide for an adjournment to a certain day, with a provision that if there be no quorum present on that day the session shall terminate. Volume **V**, section **6686**.
- The process whereby the Fortieth Congress prolonged its first session by successive recesses, with a provision for adjournment sine die in a certain contingency. Volume **V**, section **6686**.

#### (3) Of Congress for a Recess.—Approval of Bills by the President.

- The President, in the opinion of the Attorney-General, may sign a bill at any time within ten days after Congress has adjourned for a recess. Volume **IV**, section **6686**.
- It may be regarded as settled that the President of the United States may effectively approve a bill when Congress is in recess for a specified time. Volume **IV**, section **3493**.
- The Supreme Court affirmed the validity of an act presented to the President while Congress was sitting and signed by him within ten days, but after the Congress had adjourned for a recess. Volume **IV**, section **3495**.
- President Johnson contended that he might not approve bills during a recess of Congress. Volume **IV**, sections **3493**, **3494**.

#### (4) Of Congress sine die.—The Term and Sessions.

- The term of a Congress begins on the fourth of March of the old-numbered years and extends through two years. Volume I, section 3.
- The last session of a Congress may be adjourned before the expiration of the constitutional period (footnote). Volume **V**, section **6724**.
- In the later view an existing session ends with the day appointed by the Constitution for the regular annual session. Volume **II**, section **1160**.
- In the later Congress it has been established, both by declaration and practice, that a special session, whether convened by law or proclamation, ends with the constitutional day for annual meetings. Volume **V**, section **6693**.
- Early Congresses having, by law, met on a day earlier than the constitutional day, remained in continuous session to a time beyond that day. Volume I, sections 6-9.
- Early Congresses, convened either by proclamation or law on a day earlier than the constitutional day, remained in continuous session to a time beyond that day. Volume I, sections 10-11.
- Instance wherein Congress in adjourning fixed by resolution the time of meeting of the next session on the constitutional day. Volume **I**, section **5**.
- Instances wherein one session of Congress has followed another without appreciable interval. Volume **V**, sections **6690–6692**.
- Reference to questions arising in the Senate as to recess appointments in a case wherein one session followed its predecessor immediately. Volume **V**, section **6693**.
- The First Congress by law appointed for its second meeting a day later than the day fixed by the Constitution. Volume I, section 5.
- In 1797 the Congress assembled on the day constitutionally provided by law, although it had already held a session that year. Volume **I**, sections **6–9**.
- The First Congress having met once in each of its two years of existence, a doubt existed as to whether or not it would legally meet again on the day appointed by the Constitution. Volume I, section 5.
- As to what constitutes a sine die adjournment of a legislative body. Volume V, section 6689.
- A recess of Congress is a real, not imaginary, time when it is not sitting in regular or extraordinary session. Volume **V**, section **6687**.
- The two Houses have the power to provide that their presiding officers shall declare an adjournment sine die in case that after a recess a quorum shall be lacking in either House. Volume V, section **6686**.

Instances of laws fixing the time of annual meeting of Congress. Volume I, section 5.

- (4) Of Congress sine die.—The Term and Sessions—Continue.
  - The early laws fixing the time for the meeting of Congress specified the day, but not the hour. Volume I, section 6-9.

## (5) Of Congress sine die.—Concurrent Resolution Providing for.

- A concurrent resolution fixing the day for final adjournment may be offered from the floor as privileged, even though a similar resolution may have been offered and considered. Volume **V**, section **6698**.
- The privilege of a resolution fixing the time of final adjournment has been held to extend to a proposition to recall such a resolution from the Senate. Volume **V**, section **6689**.
- A concurrent resolution fixing the time of a final adjournment is offered as a matter of constitutional privilege. Volume **VIII**, section **3365**.
- A concurrent resolution providing for final adjournment of the two Houses is not presented to the President for approval. Volume **IV**, section **3482**.
- Instance wherein a concurrent resolution fixing the time of final adjournment was rescinded by action of the two Houses. Volume **V**, section **6700**.
- From of concurrent resolutions of the two Houses terminating a session of Congress. Volume V, section 6722.
- Forms of resolutions for adjournment of Congress sine die and for a recess (footnote). Volume IV, section 4031.
- The resolutions for final adjournment of Congress and the adjournment for a recess are within the jurisdiction of the Committee on Ways and Means. Volume **IV**, section **4031**.
- A resolution providing for a sine die adjournment is not debatable. Volume VIII, section 3372.
- To a resolution rescinding an order for final adjournment an amendment assigning a new date was held to be germane. Volume **V**, section **5920**.

## (6) Of Congress sine die.—Notification to the President.

- At the adjournment of the last session of a Congress, even at the expiration of the constitutional term of the House, the two Houses send a joint committee to inform the President. Volume **V**, section **6724**.
- Form of resolution authorizing a joint committee to notify the President of the approaching adjournment of Congress. Volume **V**, section **6723**.
- The resolution notifying the President that the House is ready to adjourn sine die is usual, but has sometimes been omitted. Volume **V**, sections **6725**, **6726**.
- Instance wherein the President of the United States was not notified by the expiration of a session of Congress. Volume **V**, section **6692**.

#### (7) Congress sine die.—House's Act in Adjourning.

- The legislative day of March 3 of the final session of a Congress is held to terminate at 12 m. on March 4, unless a motion is made and carried for an adjournment previous to that hour. Volume **V**, sections **6694–6697**.
- The Speaker interrupts a roll call and declares the House adjourned sine die, without motion or vote of the House, when the hour of expiration of the term of the Congress arrives. Volume **V**, sections **6715–6718**.
- When the House has sat to the limit of the constitutional term of the Congress the Speaker pronounces an adjournment sine die, without a motion being put or carried <sup>1</sup>. Volume **V**, section **6709**.
- When the House has sat to the limit of the constitutional term of the Congress, a motion to adjourn may be put and carried, or the Speaker may declare the adjournment sine die without motion. Volume V, sections 6711-6713.
- The hour for final adjournment arriving in the midst of a call of the roll, the Speaker directed the call to be suspended and declared the House adjourned sine die. Volume **V**, section **6325**.

- (7) Of Congress sine die.—House's Act in Adjourning—Continued.
  - When the House adjourns sine die at an hour before the expiration of the constitutional term of the Congress, it does so by a simple motion made and carried, without concurrent action of the Senate. Volume **V**, sections **6709**, **6710**.
  - The two Houses having fixed the time of adjournment sine die, the House may not adjourn finally before the arrival of the hour. Volume **V**, section **6714**.
  - When the House adjourns sine die in pursuance of a concurrent resolution of the two Houses, the adjournment is pronounced by the Speaker without motion from the floor. Volume **V**, sections **6707**, **6708**.
  - At the time fixed for adjournment sine die the Speaker has interrupted a roll call, even when its continuance might have passed a resolution extending the session. Volume **V**, sections **6719**, **6720**.
  - The hour fixed for adjournment sine die having arrived, the Speaker delivered his valedictory and declared the House adjourned, although no quorum was present. Volume **V**, section **6721**.

#### (8) Of Congress sine die.—Thanks to the Speaker.

- Form of resolution thanking the Speaker at the adjournment of a Congress. Volume V, sections **7046-7048**. Volume VIII, sections **3509**, **3513**.
- References to divisions on the resolution of thanks to the Speaker (footnote). Volume V, section 7046.
- The Speaker being absent at adjournment sine die, the House transmitted to him a resolution of sympathy. Volume **VIII**, section **3513**.

## (9) Of Congress sine die.—In Relation to Continuance of Rules and Officers.

- The attempt to establish the theory that one House might prescribe rules for its successor, and the end thereof. Volume I, section 187.
- The theory that a House might make its rules binding on the succeeding House was at one time much discussed and even followed. Volume **V**, sections **6744–6747**.
- For a time the rules provided for their own continuance in a new Congress, thus affording a rule for election of officers. Volume **V**, section **6743**.
- Discussion as to whether or not the rules of one House remain the rules of the next House until changed. Volume I, section 210.
- The House has made rules which have been followed through other Congresses by the Executive Departments, although the authority for the rule has been considered doubtful. Volume V, sections 6752-6754.
- The elective officers other than the Speaker continue in office until their successors are chosen and qualified. Volume I, section 187.
- The House formerly provided by special rule that the Clerk should continue in office until another should be appointed. Volume I, section 187.
- The House, in a rule continuing the Clerk in office until the election of his successor, assumed to perpetuate its authority beyond its own existence. Volume I, section 235.
- Instance wherein the House failed to elect a Doorkeeper and Postmaster, the officers of the preceding House continuing to serve. Volume **I**, section **193**.

## (10) Of Congress sine die.—Withdrawal of Member Before.

The statutes provide that a Member or Delegate withdrawing from his seat before the adjournment of a Congress shall suffer deductions from his compensation. Volume II, section 1149.

## (11) Of Congress sine die.—Effect on Pending Legislative Business.

- All business pending and unfinished in the House or in committee, or awaiting concurrent action in the Senate at the end of a session, is resumed at the next session of the same Congress. Volume **V**, section **6727**.
- One House having asked a conference at one session, the other House may agree to the conference at the next session of the same Congress. Volume **V**, section **6286**.

#### ADJOURNMENT—Continued.

- (11) Of Congress sine die.—Effect on Pending Legislative Business—Continued.
  - According to the later practice the powers of a conference committee which has not reported do not expire by reason of the termination of a session of Congress, unless it be the last session: Volume **V**, sections **6260–6262**.
  - In the early practice an order of the House relating to disposition of business did not continue in the next session (footnote). Volume **IV**, section **3345**.
  - A motion to request a conference on disagreeing votes of the two Houses having been rejected, may not be repeated at the same stage of the question, even though a recess of Congress may have intervened. Volume **V**, section **6325**.
  - Bills on which one House had adhered have been lost by the expiration of the Congress, even while the roll was being called on a motion to recede that might have passed the bill. Volume **V**, sections **6230–6232**.
  - A conference report being made up, but not acted on at the expiration of a Congress, the bill is lost. Volume **V**, section **6309**.
  - A motion to reconsider, when once entered, may remain pending indefinitely, even until a succeeding session of the same Congress. Volume V, section 5684.
  - As to the result when the Congress expires, leaving unacted on a motion to reconsider the vote whereby a resolution of the House is passed (footnote). Volume **V**, section **5704**.
  - It has been held that the Journal of the last day of a session may not be amended on the first day of the succeeding session, but this principle has not been followed uniformly. Volume **IV**, sections **2743**, **2744**.
  - On the last legislative day of a session the Journal is sometimes read and approved as far as completed, but the practice is very unusual. Volume **IV**, section **2745**.
  - In a single instance, at the close of a session, the Journal was dated on the Calendar rather than the legislative day, in order to conform to the Senate records. Volume **IV**, section **2746**.
  - An instance where the failure of a quorum prevented action in the closing of a Congress. Volume **V**, section **6309**.

## (12) Of Congress sine die.—Signing and Approval or Disapproval of Bills, Messages, etc.

- A bill not returned by the President within ten days (Sundays excepted) becomes a law as if signed, unless Congress, by adjournment, prevents its return. Volume **IV**, section **3520**.
- An instance wherein the President signed a bill after the adjournment of Congress. Volume IV, section 3497.
- An instance where the President signed bills after Congress had adjourned for a recess. Volume VII, section 1087.
- The President, in the opinion of the Attorney General, has the power to approve bills after adjournment sine die of the Congress which has passed them, but within 10 days (Sundays excepted) after they have been presented to him. Volume **VII**, section **1088**.
- A bill passed by both Houses during an interim session and presented to the President less than 10 days before adjournment of the session, but neither signed by the President nor returned without his signature, does not become a law. Volume **VII**, section **1115**.
- A vetoed bill, not acted on before adjournment sine die because of the failure of a quorum, was acted on at the next session of the same Congress. Volume **IV**, section **3522**.
- Enrolled bills pending at the close of a session were at the next session of the same Congress ordered to be treated as if no adjournment had taken place. Volume **IV**, sections **3487**, **3488**.
- Instance wherein a bill enrolled and signed by the presiding officers of the two Houses of one session was sent to the President and approved at the next session. Volume **IV**, section **3486**.
- The reading of a message from the President having been presented in the closing hours of a session, it was read at the beginning of the next session of the same Congress. Volume **V**, section **6646**.

- (13) Of Congress sine die.—As Related to Existence and Activity of Committees.
  - The House may empower a committee to sit during a recess which is within the constitutional session of the House. Volume **IV**, sections **4541–4543**.
  - Committees may, by the House, be empowered to sit during a recess that is within the term of the Congress, but not after the expiration of the term. Volume **IV**, section **4545**.
  - Instance wherein a committee, empowered to sit during recess, was directed to file its report with the Clerk of the House. Volume **III**, section **1741**.
  - The Senate, as a continuing body, may continue its committees through the recess following the expiration of a Congress. Volume **IV**, section **4544**.
  - The two Houses, by concurrent resolution, have assumed to extend the powers of a joint committee beyond the adjournment of Congress, but later action seems to recognize a law as to the proper instrumentality for such purposes. Volume **IV**, sections **4437–4444**.
  - Instance wherein a joint committee was authorized and appointed to attend a ceremony occurring after the final adjournment of a Congress. Volume**V**, section **7054**.
  - The House and Senate, being invited to attend the Jamestown Exposition, appointed a joint committee to attend at a date after the expiration of the term of the Congress. Volume **V**, section **7053**.
  - Instance wherein a joint rule provided a joint committee for the next Congress. Volume **IV**, section **4445**.
  - Committees are created commissioners by law if their functions are to extend beyond the term of the Congress. Volume **IV**, section **4545**.
  - For performing duties after the expiration of the term of a Congress commissions are created by law. Volume IV, section 4436.
  - At the time of final adjournment of a Congress the clerks of committees are required to deliver to the Clerk of the House the bills and other papers referred to the committee. Volume **V**, section **7260**.
  - Reasons why the Speaker should not appoint to a vacancy on a committee during a recess of Congress (footnote). Volume **IV**, section **4460**.
  - There is no legal power to fill a vacancy in the clerkship of a committee after one Congress has expired and before the next House has been organized. Volume **IV**, section **4539**.
  - A select committee expires at the end of a session, unless continued by order of the House or revived by the reference of a matter to it by the House. Volume **IV**, sections **4394–4399**.
  - A joint select committee expires with the session. Volume IV, section 4420.
  - The powers of the Joint Committee on the Library reside with the Senate portion in the recess after the expiration of a Congress. Volume **IV**, section **4337**.
  - The statutes provide for a temporary Committee of Accounts, to be appointed by the Speaker to serve through the recess following the expiration of a Congress. Volume **IV**, section **4335**.

## (14) Of Congress sine die.—As Related to Powers of Investigating Committees.

- An investigating committee being empowered to sit during recess, the Speaker was authorized and directed to sign subpoenas as during a session. Volume **III**, section **1753**.
- The Speaker may be authorized and directed to issue subpoenas during a recess of Congress. Volume III, section 1806.
- The two Houses by concurrent resolution constituted a joint select committee of investigation, with power to send for persons and papers and sit during the recess of Congress. Volume **III**, sections **1763**, **1764**.
- By concurrent resolution the two Houses empowered the Vice-President and Speaker to sign subpoenas during a recess of Congress. Volume **III**, section **1763**.
- A Senate committee, with authority to take testimony in the recess between two sessions of the same Congress, was yet unable to compel testimony from a recalcitrant witness. Volume III, section 1837.

#### ADJOURNMENT—Continued.

- (14) Of Congress sine die.—As Related to Powers of Investigating Committees—Continued.
  - All evidence taken by a committee under order of the House and not reported to the House shall be delivered to the Clerk at the final adjournment of the Congress. Volume **V**, section **7260**.
  - The House sometimes orders that testimony taken by an investigating committee be taken in charge by the Clerk, to be him delivered to the next House. Volume **III**, sections **1783**, **1784**. Instance wherein a special committee of investigation was authorized to sit after adjournment of
  - the current Congress and report to the succeeding Congress. Volume VI, section 550.
  - Instance wherein time for filing report of a select committee was extended beyond life of the Congress in which appointed. Volume **VI**, section **382**.
  - A committee of investigation was granted leave to file report with the Clerk of the House after adjournment of the Congress in which it was appointed. Volume **VI**, section **381**.
  - Form of resolution authorizing continuance of an investigation beyond the expiration of the Congress in which instituted. Volume **VI**, section **386**.

## (15) Of Congress sine die.—As Related to House's Power to Imprison.

A discussion as to the power of the House to imprison for a period after the adjournment of the session. Volume II, section 1629.

## (16) Of Congress sine die.—As Related to Impeachments.

- It was decided in 1876 that an impeachment trial could only proceed when Congress was in session. Volume III, section 2006.
- Under the parliamentary law an impeachment is not discontinued by the dissolution of parliament. Volume III, section 2005.
- A recess of Congress intervened between the impeachment of Blount and the framing of the articles of impeachment. Volume III, section 229.
- In the Blount impeachment the House, after discussion, empowered the committee 7 drawing the articles to sit during the recess of Congress. Volume **III**, section **2297**.
- The Senate in its writ of summons in the Blount impeachment fixed respondent's appearance at the next session of Congress. Volume **III**, section **2304**.
- The impeachment of Judge Pickering was presented in the Senate on the last day of the Seventh Congress. Volume III, section 2320.
- At the beginning of the Eighth Congress the House continued the Pickering impeachment articles by appointing a committee to prepare articles. Volume **III**, section **2321**.
- The House decided to proceed in the Pickering impeachment, although the session and the Congress neared an end. Volume III, section 2319.
- The articles of impeachment in the Chase case were reported just before the close of the first session of the Congress. Volume **III**, section **2343**.
- The proceedings in the Chase impeachment were continued after a recess of Congress, but in deference to the practice at that time the articles were recommitted for a new report. Volume III, section 2344.
- A recess of Congress intervened between the filing of the answer and the presentation of the replication in the Peck trial. Volume **III**, section **2375**.
- The first attempt to impeach President Johnson continued over a recess of the Congress. Volume III, section 2407.
- The Thirty-ninth Congress having expired during investigation of President Johnson's conduct, the House in the next Congress directed the Judiciary Committee to resume the investigation. Volume **III**, section **2401**.
- The House voted the impeachment of Judge Delahay at the end of one Congress, intending to present articles in the next. Volume **III**, section **2505**.
- The impeachment of Judge Swayne was postponed to the next session of Congress for further investigation. Volume III, section 2471.

## (17) Of the House.—For More than One Day.

- The constitutional adjournment for not "more than three days" must take into the count either the day of adjourning or the day of meeting. Volume **V**, sections **6673**, **6674**.
- Sunday is not taken into account in making the constitutional adjournment of "not more than three days." Volume V, sections 6673, 6674.
- The first instance in which one House adjourned for more than three days with the consent of the other. Volume VIII, section 3363.
- On request of the House, the Senate agreed to a resolution granting its consent to the adjournment of the House for a period in excess of three days. Volume **VIII**, section **3366**.
- Adoption of a resolution requesting consent of the Senate to adjournment for more than three days was held not to confer privilege on a motion to adjourn to a certain day. Volume **VIII**, section **3366**.
- A Senate resolution consenting to adjournment of the House for more than three days was refused consideration in the Senate on the ground that the House had not requested such consent. Volume **VIII**, section **3366**.
- The House has by standing order provided that it should meet on two days only of each week instead of daily. Volume **V**, section **6675**.
- The question as to whether or not the House, before its organization, nay adjourn over for more than one day. Volume I, section 221.
- A resolution providing for the holiday recess adjournment and not reported by the committee on rules is without privilege. Volume **VIII**, section **3361**.
- The House has adjourned for the holiday recess as of the legislative day. Volume VIII, section 3370.

### (18) Of the House.—General Practice.

- When the hour previously fixed for an adjournment arrives, the Speaker declares the House adjourned. Volume V, section 6735.
- There is no adjournment until the Speaker pronounces it, and no Member should leave his place until the Speaker has passed on. Volume **V**, section **5360**.
- There must be an adjournment before the legislative day will terminate, and an adjournment does not take place by reason of the arrival of the time for the regular daily meeting of the House. Volume **V**, sections **6738**, **6739**.
- The hour previously fixed for the adjournment of the House arriving while the Committee of the Whole is still in session, the chairman may direct the committee to rise and make his report as though the committee had risen on motion in the regular way. Volume **IV**, section **4785**.
- The Committee of the Whole being in session at the hour fixed for the daily meeting of the House, it rests with the committee and not the chairman to determine whether or not it will rise. Volume **V**, sections **6736**, **6737**.
- When, through an erroneous announcement of the vote, the House is declared adjourned and in fact disperses, when actually it had voted not to adjourn, the session when it next meets is nevertheless a new legislative day. Volume **V**, section **6734**.
- The hour at which the House adjourns each day is entered on the Journal. Volume V, section 6740.
- The Doorkeeper is required to clear the floor fifteen minutes before the hour of meeting of all persons not privileged to remain, and keep it cleared until ten minutes after adjournment. Volume **V**, section **7295**.
- By usage of the House requests for leaves of absence and reports of the Committee on enrolled Bills may be presented pending the announcement of the vote that the House adjourn. Volume **IV**, section **3151**.
- In practice an adjournment before 5 p.m. on a Friday was held to vacate the evening session formerly provided for by the rule. Volume **IV**, section **3283**.

# (18) Of the House.—General Practice—Continued

The House, while acting "in the House as in Committee of the Whole," may refer to a committee, use the previous question, deal with disorder, take the yeas and nays, or adjourn. Volume **IV**, section **4923**.

Propostions relating to the hours of daily meeting, and the days on which the House shall sit, are considered by the Committee on Rules. Volume V, section 4325.

Instance of an adjournment to a new place. Volume V, section 7271.

# (19) Of the House.—Delayed, Especially as Related to Sunday.

- The legislative day continues until terminated by an adjournment, irrespective of the passage of calendar days. Volume **V**, sections **6738**, **6739**.
- An adjournment does not necessarily take place at 12 p.m. Saturday, the House having power to continue in session on Sunday if it be so pleased. Volume **V**, sections **6728**, **6729**.
- For many years the House has continued its session of Saturday into Sunday when under stress of business. Volume **V**, section **6728**.
- The House has declined to affirm that it may not transact business on Sunday. Volume V, section 6730.

Sunday may be a legislative day. Volume V, section 7246.

- Whether the House shall continue the legislative day into Sunday is not a question for the decision of the Speaker. Volume **V**, section **6695**.
- The propriety of continuing a session into Sunday does not constitute a question of order for the Speaker, who may not adjourn the House against its will. Volume **V**, section **6728**.

# (20) Of the House.-Effect on Pending Business.

- A motion which was by the rules more highly privileged than the motion to adjourn was not entertained after an affirmative vote on a motion to adjourn. Volume **IV**, section **2954**.
- When the House adjourns before voting on a proposition on which the previous question has been ordered, the question comes up the next day immediately after the reading of the Journal, superseding the order of business. Volume **V**, sections **5510–5517**.
- In the absence of an order for the previous question, business undisposed of at adjournment comes up a unfinished business only on the next day when that class of business is again in order and not on the next legislative day. Volume **VII**, section **854**.
- Business in order on Friday and on which the previous question was pending at adjournment on that day comes up as the unfinished business on the next legislative day. Volume **VIII**, section **2694**.
- If the House adjourn without voting on a proposition on which the previous question has been ordered, the question comes up as unfinished business on the next legislative day, Wednesday excepted. Volume **VIII**, section **2691**.
- When the House adjourns on Tuesday without voting on a proposition on which the previous question has been ordered, the question does not dome up on Wednesday but on the following Thursday. Volume **VII**, section **890**.
- When the House resolves into the Committee of the Whole House of the consideration of bills on the Private Calendar, a bill unfinished at adjournment on a previous day takes precedence of other bills on the Private Calendar. Volume **VII**, section **855**.
- Under provisions of a special rule for the consideration of a bill, the Chairman of the Committee of the Whole declared the committee in session from day to day without the House having adjourned, recessed, or convened, and without the Speaker appearing in the chair. Volume **VIII**, section **3360**.
- When the House, considering a bill as in the Committee of the Whole, by unanimous consent, adjourns with the bill still pending, that consent obtains when the bill is again taken up as the unfinished business. Volume **VIII**, section **2435**.
- The House having adjourned after ordering the yeas and nays and before they could be taken, the order stands when the bill is again taken up for consideration. Volume **VIII**, section **3108**.

- (20) Of the House.—Effect on Pending Business—Continued.
  - The House having adjourned after yeas and nays were ordered and before the vote was taken, the pending question remains as unfinished business when the same class of business is again in order. Volume **VI**, section **740**.
  - A recess differs from an adjournment in its effect upon pending business and the House resumes consideration of unfinished business under conditions obtaining at the time recess was taken. Volume **VI**, section **664**.
  - A bill undisposed of at adjournment on a day derived to special business comes up as unfinished business on the next day when that class of business is again in order. **VIII**, section **2334**.
  - When the House adjourns on days set apart for special business without ordering the previous question, the pending measure comes up as the unfinished business on the next day on which that class of business is again in order. **VIII**, section **2694**.
  - When the House adjourns on Wednesday without voting on a proposition on which the previous question has been ordered the question does not go over to the following Wednesday but comes up on the next legislative day. Volume **VII**, section **895**.
  - A bill under consideration on Calendar Wednesday, and on which the previous question had been ordered but not disposed of at adjournment, comes up as unfinished business on the next legislative day. Volume **VII**, section **967**.
  - A bill on which the previous question had been ordered at adjournment on Wednesday was taken up as the unfinished business on Thursday and took precedence of a motion to go into the Committee of the Whole for the consideration of a bill privileged by special order. **VIII**, section **2674**.
  - Business under consideration on "consent day" and undisposed of at adjournment does not come up as unfinished business on the following legislative day but goes over to the next day when that class of business is again in order. Volume **VII**, section **1005**.
  - While holding unfinished business on which the previous question was pending at adjournment on the previous day to be of equal privilege, the Speaker directed the call of the Consent Calendar. Volume **VII**, section **990**.
  - A motion to suspend the rules on which a second has been ordered remaining undisposed of at adjournment recurs as the unfinished business on the next day on which such motion is again in order. **VIII**, section **3412**.
  - A motion to suspend the rules pending and undisposed of at adjournment recurs as unfinished business on the next day when such business is again in order. **VIII**, section **3411**.
  - Debate on a motion to suspend the rules is limited to 20 minutes one each side, and if adjournment is taken before the 40 minutes have been consumed, the time remaining is available when the motion is again considered. **VIII**, section **3412**.
  - A bill called up out of order by unanimous consent and undisposed of at adjournment remains as unfinished business to be resumed when that class of business is again in order. Volume VI, section 741.
  - When business which by unanimous consent has been made a special order remains unfinished at adjournment, it continues in order until disposed of. Volume **VII**, section **770**.
  - A resolution of inquiry undisposed of at adjournment retains its privilege and is the unfinished business when that class of business is again in order under the rules. Volume VI, section 412.
  - The House having adjourned after the reading of a veto message and before voting on reconsideration, the bill comes up as unfinished business on the next legislative day. Volume **VII**, section **1109**.
  - A motion to correct the Record, undisposed of at adjournment, was held to be in order as the unfinished business if called up when the House next convened. **VIII**, section **3496**.

- (20) Of the House.-Effect on Pending Business-Continued.
  - An adjournment taking place after the election of a Speaker, but before the Members had taken the oath, the Journal was read on the next day, but was not approved until the oath had been administered. Volume I, section 171.
  - The intervention of an adjournment does not destroy an existing right to raise the question of consideration. Volume **V**, section **4946**.
  - The question of consideration has been admitted where other business has intervened between the ordering and execution of the previous question, but not after an adjournment merely. Volume V, sections 4967, 4968.
  - The House has adjourned pending the question on the title of a bill. Volume IV, section 3415.
  - A legislative day has not begun until the preceding legislative day has been terminated by adjournment. **VIII**, section **3356**.

## (21) Of the House.—As a Mark of Respect.

Form of resolutions offered on the death of a Member. Volume V, section 7107.

- The decease of a Member in the Hall of the House has been the occasion of immediate adjournment. Volume V, sections 7121, 7122.
- The House has adjourned in memory of an ex-Speaker, who had ceased to be a Member. Volume V, sections 7139-7141.
- In early days the House did not allow special occasions, like holidays, to interfere with public business. Volume **V**, sections **7071–7074**.
- In honor of the centennial birthday of George Washington the two Houses, by concurrent action, adjourned from February 21 to 23, 1832. Volume **V**, section **7075.**
- The House generally did not adjourn in tribute to the memories of high officers of the Revolution. Volume V, section 7211.
- Instance wherein the House adjourned in sympathy for the people of a destroyed city. Volume V, section 7224.
- Adjournment in memory of the deceased sovereign of a foreign nation. Volume V, section 7223. Volume VIII, section 3597.
- On a rare occasion and by special direction of the House the Journal was made to state the reason of an adjournment. Volume **V**, section **7122**.
- The House passed resolutions and adjourned on being informed of the death of a former Speaker. **VIII**, section **3565**.
- The House has adjourned in honor of a former Speaker whose death occurred after he ceased to be a Member. **VIII**, section **3566**.

# (22) During Electoral Count and Election of President.

- The statutes prescribe directions as to recesses and adjournment of the joint meeting and the two Houses during the count of the electoral votes. Volume **III**, section **1919**.
- The time occupied by a joint meeting of the two Houses is not counted in the time of the House's legislative session. Volume **IV**, section **3069**.
- The question of taking recesses arose under the law providing for a continuous legislative day during the electoral count of 1877. Volume III, section **1954**.
- Neither House recesses or adjourns for the electoral count. Volume VI, section 444.
- At the election of a President of the United States by the House in 1801 no adjournment was taken during the ballotings, which lasted, with postponements, for several days. Volume III, section 1983.

## (23) Of the Senate Sitting in an Impeachment Trial.

- An adjournment of the Senate sitting for an impeachment trial does not operate as an adjournment of the Senate. Volume **III**, section **2069**.
- Immediately upon the adjournment of the Senate sitting for an impeachment trial the ordinary business is resumed. Volume III, section 2069.

- (23) Of the Senate Sitting in an Impeachment Trial—Continued.
  - In the Senate sitting for an impeachment trial no debate is in order pending a question of adjournment. Volume **III**, section **2073**.
  - The hour of adjournment of the Senate, sitting for an impeachment trial, being fixed, a motion to adjourn at another time is not in order. Volume VI, section 472.
  - In the Blount impeachment the Senate dispensed with the requirement for yeas and nays on questions of adjournment and on allowing further time for the parties. Volume **III**, section **2311**.
  - The sessions of the Senate sitting for an impeachment trial may adjourn for more than three days. Volume III, section 2423.
  - After voting on one article in the Johnson trial, the Senate adjourned to a day fixed. Volume III, section 2441.
  - The court of impeachment may adjourn over without interfering with session of the Senate in the interim. Volume III, section 2377.
  - The later pleadings in the Belknap trial were filed with the Secretary of the Senate during a recess of the Senate sitting for the trial. Volume **III**, section **2455**.
  - Final judgment being pronounced, the court of impeachment in Pickering's case adjourned sine die. Volume III, section 2341.
  - Judgment being rendered in the Peck impeachment, the Vice-President directed an adjournment sine die. Volume III, section 2383.
  - Judgment being pronounced in the Humphreys case the court adjourned without day. Volume III, section 2397.
  - Having voted on three of the eleven articles, the Senate sitting for the trial of President Johnson, adjourned without day. Volume **III**, section **2443**.
  - The adjournment without day of the Senate, sitting for the Belknap case, was pronounced after vote of the Senate. Volume III, section 2467.
  - The Swayne trial being concluded, the Senate, on motion, adjourned without day. Volume **III**, section **2485**.
  - The Archbald trial being concluded, the Senate, on motion, adjourned without day. Volume VI, section 512.

### (24) As Related to Elections.

- The taking of testimony in an election case may be adjourned from day to day. Volume I, section 704.
- A sheriff having adjourned an election for a reason not specified as a cause of adjournment, the Elections Committee rejected votes cast after such adjournment. Volume **I**, section **769**.

## (25) Of Committees.

- A committee having adjourned on a stated day of meeting for lack of a quorum, subsequent sessions on the same day, even when attended by a quorum, are not competent for the transaction of business. Volume **VIII**, section **2213**.
- A session of a committee, adjourned without having secured a quorum, is a dies non and not to be counted in determining the admissibility of a motion to reconsider. Volume **VIII**, section **2213**.

### ADJUDICATION.

- The Committee on War Claims has exercised a general but not exclusive jurisdiction over general bills providing for the adjudication or settlement of classes of war claims. Volume VI, section 4270.
- The Committee on Private Land Claims has exercised jurisdiction over general as well as special bills relating to the adjudication and settlement of private claims to land. Volume **IV**, section **4274**.

### ADJUDICATION—Continued.

- Bills relating to the adjudication of claims of Indians and Indian tribes against the United States come within the jurisdiction of the Committee on Indian Affairs. Volume **VII**, section **1935**.
- Control and disposition of alien property held by the United States, and the adjudication of conflicting claims of American subjects against foreign governments and foreign subjects against the United States are within the jurisdiction of the Committee on Ways and Means. Volume **VII**, section **1737**.
- The House in adjudicating contested-election cases is not bound by State statutes prescribing details of election procedures. Volume VI, section 177.

## ADMINISTRATION OF OATHS.

The Speaker, the chairman of the Committee of the Whole, or any other committee, or any Member may administer oaths to witnesses in any case under examination. Volume **III**, section **1769**.

## ADMINISTRATORS.

The Committee for the District of Columbia has exercised jurisdiction as to the bills relating to executors, administrators, wills, and divorce in the District. Volume **VI**, section **4289**.

### ADMISSIBILITY.

- Questions as to admissibility of evidence in a trial of impeachment are by long-established custom, submitted by the Presiding Officer to the Senate for decision. Volume VI, section 491.
- Questions as to admissibility of evidence in impeachment trials are not debatable. Volume **VI**, section **490**.
- In the Archbald trial the Senate declined to admit and reserve decision on the admissibility of evidence to the admission of which an objection was pending. Volume VI, section 490.
- In the Archbald trial it was held that while witnesses might testify as to the general reputation of the respondent, and as to his reputation for judicial integrity in particular, it was not competent to introduce evidence as to his reputation for ability and industry; and in no event was the personal opinion of a witness on questions of character or reputation admissible. Volume **VI**, section **495**.
- The issuance of process for the attachment of a witness was held not to bar the admission of depositions by such witness pending his arrival. Volume **IV**, section **523**.
- Instance wherein the President pro tempore ruled on the admission of evidence in the trial of an impeachment. Volume VI, section 494.
- The committee have entire jurisdiction over questions of pleading and may admit amendments if occasion requires. Volume VI, section 102.
- A contract having been admitted as evidence in an impeachment trial, it was held competent to show the intention of the parties thereto. Volume VI, section 497.
- Exhibits relating to the Case at bar but also embodying extraneous and irrelevant material were admitted in full over the objection that only the pertinent matters should be read into the record. Volume **VI**, section **523**.
- Evidence relating to events occurring prior to Judge Louderback's appointment to the Federal bench was admitted to establish matters pertinent to the impeachment proceedings. Volume **VI**, section **523**.

#### ADMISSION.

Portions of the gallery over the Speaker's chair are set aside for the use of reporters and correspondents who are admitted thereto by the Speaker under such regulations as he may prescribe. Volume **VIII**, section **3642**.

### ADMISSION—Continued.

- On occasions of special interest the House sometimes provides additional rules governing admission to the galleries. Volume **VIII**, section **3640**.
- An alleged violation of the rule resulting to admission to the floor presents a question of privilege. Volume **VI**, section **579**.

## ADMISSION OF STATES.

- The House declined to admit the Member-elect from Illinois until the State had been formally admitted to the Union. Volume I, section 396.
- It is not necessary that a State be admitted to the Union before it may elect a Representative to Congress. Volume I, section 397.
- The Speaker asked the decision of the House when a Member-elect from a State not yet admitted to the Union presented himself to be sworn. Volume **I**, section **396**.
- The Senate declined to admit the persons bearing credentials as Senators-elect from Tennessee until that State has been admitted to the Union. Volume **I**, section **398**.
- The Senate declined to admit a Senator-elect from Minnesota until a formal act of admission had been passed by Congress. Volume **I**, section **399**.

## ADRIAN, GARNETTE B., of New Jersey, Speaker pro tempore.

Decision on question of order relating to-

Suspension of rules. Volume V, section 6839.

# ADULTERATION.

- The subject of adulteration of food, drugs, etc., in the District is within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4280**.
- Bills to prevent the adulteration, misbranding, etc., of foods and drugs have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4112.
- Bills relating to the importation of narcotics, of adulterated or misbranded seeds, and of women for immoral purposes have been reported, but not exclusively, by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1820**.
- Bills to prevent the adulteration, misbranding, manufacture, sale, or transportation of foods, drugs, medicines, and liquors have occasionally been reported by the Committee on Agriculture. Volume **VII**, section **1874**.
- The adulteration of agricultural products and their importation and control are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1873.

## ADVERSE REPORTS.

- Adverse reports do not go to the Calendars except by direction of a committee or on request of a Member. Volume IV, section 3116.
- Unless request for other disposition is made within three days a bill reported adversely is automatically tabled and may be taken from the table and recommitted or placed on the calender by unanimous consent only. Volume **VI**, section **750**.
- Adverse reports do not go to the calendar except by direction of a committee or request of a Member. Volume VI, section 750.
- Clause 2 of Rule XIII applies to nonprivileged reports only. Volume VI, section 411.
- A resolution of inquiry adversely reported to the House and undisposed of becomes unfinished business and may be called up at the will of the House. Volume VI, section 411.
- A privileged resolution of inquiry, on which the question of consideration has been raised and decided adversely, is placed on the calendar although under section 2 of Rule XIII it is not otherwise eligible for reference to the calendar. Volume **VI**, section **404**.
- A resolution of inquiry, though adversely reported is privileged if on the calendar. Volume VI, section 410.
- The rule authorizing reference to the Calendar of Adverse Reports, on request, does not apply to privileged resolutions of inquiry. Volume **VI**, section **411**.

### ADVERSE REPORTS—Continued.

- The privilege of a question is not affected by the nature of the report thereon and a resolution privileged under the rule occupies the same status when reported adversely as when reported favorably. Volume **VIII**, section **2310**.
- Form of resolution providing for consideration of a bill taken from the Committee on Rules under motion to discharge and providing for consideration of a bill adversely reported by the committee to which it was referred. Volume **VII**, section **1012**.
- Adverse reports may be called up by any Member of the House on discharge day. Volume VIII, section 2268.
- A committee having jurisdiction of the subject may originate a bill and report that bill adversely. Volume **IV**, section **4659**.
- Bills reported back adversely by the committee when called up from the deferred list are automatically recommitted and may not be again reported during the same Congress. Volume **VII**, section **846**.
- When a bill is reported from the Committee of the Whole with an adverse recommendation, an opponent of the bill is recognized to make a motion as to its disposition. Volume **VIII**, section **2430**.
- The committee, after conducting an investigation, acted adversely on a proposition to impeach Judge Wilfley and the House declined to take further action. Volume VI, section 525.

## ADVERTISING.

- Expenditures for newspaper advertisement and the circulation of form letters held not to constitute improper use of money. Volume VI, section 73.
- An appropriation for advertisements for naval recruits was held to be unauthorized and therefore not in order on an appropriation bill. Volume **VII**, section **1233**.
- Expenditure of money for advertising space or editorial comment in newspapers or for the hiring of speakers or personal workers held not to constitute bribery. Volume **VI**, section **84**.

## ADVISEMENT.

An instance in which the Speaker took a question under advisement and rendered a decision on a subsequent day. Volume **VIII**, section **2174**.

### ADY.

The Senate election case of Ady v. Martin, from Kansas, in the Fifty-third Congress. Volume II, section 1059.

## **AERONAUTICS.**

- Bills pertaining to Military Aviation and Army Aeronautics are reported by the Committee on Military Affairs. Volume VII, section 1903.
- Bills relating to naval aviation and marine aeronautics are reported by the Committee on Naval Affairs. Volume **VII**, section **1907**.

# AFFIDAVITS.

- (1) In contempt and other proceedings.
- (2) With requests for time to take additional testimony in an election case.
- (3) Ex parte in election contests.
- (4) Of the voter as to his vote or right to vote.
- (5) In impeachments.
- (6) Required by election laws.

# (1) In Contempt and Other Proceedings.

In the trial of Samuel Houston for contempt the House permitted an affidavit to be read. Volume II, section 1618.

# INDEX-DIGEST

### AFFIDAVITS—Continued.

# (1) In Contempt and Other Proceedings-Continued.

- A Senate committee having, on the strength of ex parte affidavits, found Benjamin Stark disloyal, the Senate disagreed to a resolution for his expulsion. Volume **I**, section **443**.
- In 1862 a Senator who challenged the right of a Senator-elect to be sworn, substantiated his objection with ex parte affidavits. Volume **I**, section **443**.

## (2) With Requests for Time to Take Additional Testimony in an Election Case.

- In asking for extension of time to take testimony in an election case affidavits should state facts showing that with proper diligence it has been impossible to take the testimony. Volume **I**, section **602**.
- Affidavits filed with a request for time to take additional testimony in an election case must state the names of the witnesses and the particular facts to be proven by them. Volume I, section 602.
- An application for extension of time to take testimony in an election case should be accompanied by an affidavit specifying as to the testimony. Volume **I**, section **725**.
- When contestee submits an affidavit to justify his request that his election case be reopened the affidavit must be definite and specific. Volume **II**, section **1062**.

### (3) Ex parte in Election Contests.

- An affidavit taken without notice to opposing candidate and before the result had been determined was rejected as evidence. Volume **I**, section **618**.
- A committee lacking the power of subpoena permitted the petitioner to present evidence ex parte in the form of affidavits. Volume **VI**, section **77**.
- Instance wherein ex parte affidavits were received as to a secondary question arising in an election case. Volume I, section 736.
- An affidavit intended to explain a clerical error in returns was given little weight by the Elections Committee because of its ex parte character. Volume **I**, section **45**.
- An instance wherein the committee, overruling a demurrer conceded to be well taken, elected to decide the case on the pleadings, affidavits, exhibits, and statements of counsel and parties. Volume **VI**, section **170**.
- Unsworn statements and ex parte affidavits are not admissible as evidence and will not be considered by the Committee on Elections in the adjudication of an election case. Volume **VI**, section **147**.
- As to validity of an answer, with no proof of service except an ex parte affidavit. Volume **II**, section **957**.

### (4) Of the Voter as to His Vote or Right to Vote.

- In a sustained case the Elections Committee admitted as proof of his title to vote the voter's properly taken affidavit. Volume **I**, section **771**.
- An affidavit of a voter as to how he intended to vote, made at the time the vote was rejected, was accepted as a valid declaration and part of the res gestae. Volume **II**, section **900**.
- Oral testimony as to the making of affidavits by rejected voters was accepted as evidence of the fact and not as hearsay. Volume **II**, section **900**.
- Where nonregistered voters were required to file affidavits on voting, and those affidavits did not appear on file, the House rejected the votes. Volume **II**, section **1041**.
- Election officers being required to file certain affidavits with a prothonotary, his certificate that this was not done was accepted as proof that the affidavits were not taken. Volume **II**, section **1130**.
- Affidavits given by nonregistered voters need not be signed, but the jurat must appear or the votes are rejected. Volume **II**, section **910**.

# (5) In Impeachments.

The committee recommended and the House voted the impeachment of Judge Pickering on the strength of certain ex parte affidavits. Volume III, section 2319.

### AFFIDAVITS—Continued.

### (5) In Impeachments—Continued.

- Instance wherein depositions offered in an impeachment trial were purged of matters in conflict with the rule laid down as to evidence. Volume **III**, section **2206**.
- In the Pickering case the Presiding Officer ruled that in presenting affidavits to show the insanity of the accused, only the pertinent parts should be read. Volume **III**, section **2334**.

### (6) Required by Election Laws.

Failure to file with the Clerk of the House before and after election affidavits required by law held not to justify vacating seat. Volume **VI**, section **94**.

## AFFIRMATION.

- Senators and Representatives are bound by oath or affirmation to support the Constitution. Volume I, section 127.
- Senators sitting for an impeachment trial are required by the Constitution to be on oath or affirmation. Volume III, section 2055.
- Instance wherein the House authorized administration of affirmation of office. Volume VI, section 17.

Form of resolutions relating to the administration of affirmation. Volume VI, section 17.

## AFFIRMATIVE.

- The question is put first on the affirmative and then on the negative side. Volume **V**, section **5925**. After the Chair has put the affirmative, debate is still in order before the negative is put unless the previous question has been ordered. Volume **VIII**, section **3066**.
- Debate on a pending proposition is closed when the question is put on both the affirmative and negative, and the voidance of this vote through lack of a quorum does not open the question to debate when again under consideration. Volume **VIII**, section **3097**.
- Debate may continue, the previous question not having been ordered, until the Speaker has put the negative side of the question. Volume **VIII**, section **3065**.
- Errors in the record of votes are corrected on recapitulation at the close of the reading of the votes in the affirmative, in the negative, and those answering present, respectively. Volume **VIII**, section **3125**.
- The Chair may vote to make a tie and so decide the question in the negative as he may vote to break a tie and decide a question in the affirmative. Volume **VIII**, section **3100**.

## AGE AS A QUALIFICATION.

- The Constitution provides that a Member shall fulfill certain conditions as to age, citizenship, and inhabitancy. Volume I, section 413.
- A Member-elect, whose credentials were in due form, but whose age was not sufficient to meet the constitutional requirement, was not enrolled by the Clerk. Volume I, section 418.
- A Member-elect not being of the required age the taking of the oath was deferred until he was qualified. Volume I, section 418.

#### AGENTS.

No officer or employee of the House shall be an agent for the prosecution of a claim against the Government. Volume **V**, section **7227**.

A former regulation as to counsel appearing before committees. Volume III, section 1771.

- When the person accused in articles of impeachment appears by agent or attorney, a record is made naming the person appearing and the capacity in which he appears. Volume **III**, section **2129**.
- After William Blunt had failed to appear and answer, counsel were admitted on his behalf. Volume III, section 2308.
- The Senate decided that the counsel for William Blount need not file any warrant of attorney or other written authority. Volume **III**, section **2309**.

## INDEX-DIGEST

## AGENTS-Continued.

- In the Blount impeachment a letter from respondent's attorneys announcing their readiness to attend was filed in the Senate before the day set for appearance. Volume III, section 2305.
- Testimony as to what was said by the agent or coconspirator of respondent in regard to carrying out respondent's order, the said order being a ground of the impeachment, was admitted. Volume III, sections 2231-2233.
- A candidate who purposely remained in ignorance of the acts of agents in his behalf when the means of information were within his control was held to have ratified such acts and to have assumed responsibility therefor. Volume **VI**, section **79**.
- A candidate in whose behalf exorbitant sums of money were received and dispensed by personal agents and representatives with his knowledge and consent was held to be disqualified. Volume **VI**, section **179**.
- A law establishing a definite policy was held to authorize appropriations for agents to carry out such policy and instrumentalities promoting the efficiency of those agents. Volume **VII**, section **1184**.
- A law providing for establishment of specific regulations authorizes appointment of agents to enforce such regulations, and in the absence of legislative limitation on the number to be appointed, an appropriation for any number is in order on an appropriation bill. Volume **VII**, section **1191**.

# AGREE, MOTION TO.

- (1) Precedence of.
- (2) Nature of the motion.
- (3) Relative to motion to amend.
- (1) Precedence of.
  - The parliamentary law governing the precedence and effect of the motions to agree, disagree, recede, insist, and adhere. Volume V, section 6164.
  - The stage of disagreement not being reached, the motion to concur in an amendment of the other House with an amendment has precedence of the simple motion to concur. Volume **V**, section **6321.**
  - The motion to amend an amendment of the other House has precedence of the motion to agree or disagree. Volume V, sections 6164, 6169-6171.
  - A motion to amend an amendment from the other House takes precedence of a motion to agree or disagree. Volume **VIII**, section **3187**.
  - A motion to concur in a Senate amendment with an amendment takes precedence of a motion to insist further on the House's disagreement to the Senate amendment. Volume V, section 6224.
  - A motion to insist on disagreement to a Senate amendment yields to a motion to agree and is not acted on in event of rejection of the latter motion. Volume **VIII**, section **3183**.
  - Before the stage of disagreement has been reached, the motion to refer to a committee Senate amendments returned with a House bill has precedence of a motion to agree to the amendments. Volume **V**, sections **6172–6174**.
  - The stage of disagreement having been reached, the motion to recede and concur takes precedence of the motion to recede and concur with an amendment. Volume **V**, sections **6219–6223**.
  - The previous question having been ordered on a motion to agree to a Senate amendment to a House bill, a motion to commit is in order. Volume **V**, section **5575**.
  - The previous question being demanded or ordered on a motion to concur in a Senate amendment, a motion to amend is not in order. Volume **V**, section **5488**.
  - Although the previous question may have been demanded on a motion to insist, it has been held that a motion to recede and concur might be admitted to precedence. Volume V, section 6321a.

## AGREE, MOTION TO-Continued.

### (1) Precedence of—Continued.

It has been held that a resolution from a committee recommending a request for a conference on certain disagreements as to amendments must be acted on before the preferential motion to agree. Volume **V**, section **6271**.

### (2) Nature of the Motion.

- As to the motions to agree or disagree, the affirmative of one is equivalent to the negative of the other. Volume **V**, section **6164**.
- The motion to agree, or concur, should be put in the affirmative and not in the negative form. Volume **V**, section **6166**.
- A negative vote on a motion to disagree was held equivalent to an affirmative vote to agree. Volume **V**, section **6167**.
- The Committee of the Whole having recommended disagreement to a Senate amendment, and the House having negatived a motion to concur in the recommendation, it was held that the House had agreed to the amendment. Volume **V**, section **6168**.
- The previous question having been ordered on a motion to agree to a Senate amendment to a House bill, a motion to recommit is in order. Volume **VIII**, section **2744**.
- Instance wherein a motion to suspend the rules was utilized in taking a bill from the Speaker's table and agreeing to Senate amendments. Volume **III**, section **3425**.
- A conference report being presented, the question on agreeing to it is regarded as pending. Volume **VIII**, section **3300**.
- A motion to suspend the rules and agree to a conference report proposes suspension of all rules inconsistent with the adoption of the report, including the rule requiring printing before consideration. Volume **VIII**, section **3423**.
- A special order authorizing managers as provided by section 2 of Rule XX to agree to a Senate amendment making appropriations, precludes the point of order that the House has not voted separately on a new appropriation in such amendment. Volume **VII**, section **768**.
- Managers on the part of the House may be authorized by resolution reported from the Committee on Rules to agree to Senate amendments carrying appropriations on a bill not originating as an appropriation bill in the House. Volume **VII**, section **1577**.
- Pending the decision of a question of order raised against a conference report it is in order to move to suspend the rules and agree to the report. Volume **VIII**, section **3422**.
- One House may agree outright in an amendment of the other, may agree with an amendment, or may disagree outright. Volume **V**, section **6163**.
- The process of amending Senate amendments in Committee of the Whole and the subsequent agreement of the House to the amendments as amended. Volume **V**, section **6193**.
- By receding from its disagreement to a Senate amendment, the House does not thereby agree to the same. Volume **V**, section **6215**.
- The inability of the two Houses to agree on even the slightest amendment to a bill causes the loss of the bill. Volume **V**, sections **6233–6240**.
- The motion to ask a conference is distinct from motions to agree or disagree to Senate amendments. Volume **V**, section **6268**.
- The House may disagree to certain Senate amendments to a bill, agree to others with amendments, and ask a conference only on the disagreement, leaving to the Senate to agree or disagree to the amendments to Senate amendments. Volume **V**, section **6287**.
- A two-thirds vote is required to agree to amendments of the other House ot joint resolutions proposing amendments to the Constitution. Volume **VIII**, section **3505**.

### (3) Relative to Motion to Amend.

- A bill of one House being passed in the other with amendment, the originating House may concur with an amendment, whereupon the other House may concur with still another amendment; but here the process stops. Volume **V**, section **6163**.
- A motion being made to agree to an amendment of the other House with an amendment, it is in order to perfect that amendment by another amendment and a substitute. Volume **V**, section **6175**.

### AGREE, MOTION TO-Continued.

### (3) Relative to Motion to Amend—Continued.

- An instance wherein one House receded from its own amendment after the other House had returned it concurred in with an amendment. Volume **V**, section **6226**.
- After the House had adhered it reconsidered its action, receded from its disagreement, and agreed to the Senate amendment with an amendment. Volume **V**, section **6253**.
- Form of conference report wherein the Senate recedes from certain of its amendments to a House bill, while the House recedes from its disagreement as to others and agrees to certain others with amendment. Volume **V**, sections **6500–6502**.

## AGREEMENTS.

- An agreement entered into by unanimous consent may be modified by unanimous consent at the pleasure of the House. Volume **VII**, section **946**.
- A gentlemen's agreement that there should be "no business whatever" at formal sessions of the House during a designated period was construed to exclude business of the highest privilege as well as business of a purely formal character, including the swearing in of Members and the extension of remarks in the Record. Volume **VI**, section **715**.
- A "gentlemen's agreement"—a term applied to unanimous-consent orders of more than ordinary importance—is observed with scrupulous care and the Speaker has declined to recognize Members to submit requests which in his opinion infringed on its provisions. Volume **VI**, section **710a**.
- A gentlemen's agreement once entered into is not subject to subsequent revision, even by unanimous consent. Volume VI, section 710a.
- Instance in which the House by "gentleman's agreement," provided for nominal sessions during which no business should be transacted. Volume **VII**, section **760**.
- The House is not bound by private agreement between Members even when entered into on the floor in course of debate. Volume **VII**, section **927**.

### AGRICULTURAL APPROPRIATION BILLS.

- The law creating the Department of Agriculture authorizes appropriations for salaries of employees essential to its proper maintenance without designating the names of positions in which they shall serve, and in the absence of statutory provision to the contrary it is in order in an appropriation bill to name such position or to change the name of any division, bureau, or office previously appropriated for. Volume **VII**, section **1330**.
- An appropriation for "miscellaneous supplies and expenses" was held to be authorized by the organic law of the Department of Agriculture. Volume **VII**, section **1167**.
- While the statute authorizing the Secretary of Agriculture to make investigation of subjects relating to agriculture is held to justify a broad line of appropriation, yet it does not justify appropriations for general investigations. Volume **IV**, section **3652**.
- While an appropriation to enable the Secretary of Agriculture to make certain investigations is authorized on the agricultural appropriation bill, it is not in order to require cooperation of State experiment stations therein. Volume **VI**, section **3650**.
- While an appropriation to enable the Secretary of Agriculture to make certain investigations is authorized under the organic law creating the Department of Agriculture, it is not in order to require cooperation of States, companies, or individuals therein. Volume **VII**, section **1301**.
- The authorization to conduct investigations conferred by the organic law establishing the Department of Agriculture does not extend to investigations conducted by other departments in connection with the Department of Agriculture. Volume **VII**, section **1294**.
- While an appropriation for investigation of road materials was held not to be authorized under the organic act creating the Department of Agriculture, because not devoted exclusively to agricultural purposes, an appropriation for investigation of irrigation was held to come within the law and to be in order on an appropriation bill. Volume **VII**, section **1307**.

### AGRICULTURAL APPROPRIATION BILLS—Continued.

- An appropriation for experiments and demonstrations in livestock production was held to be authorized by the organic law creating the Department of Agriculture. Volume **VII**, section **1129**.
- A proposition to appropriate for demonstrating processes of manufacturing denatured alcohol at an exposition was held not to be authorized by general law giving the Secretary of Agriculture authority to acquire and diffuse information pertaining to agriculture. Volume **VII**, section **1295**.
- An appropriation for investigating sources of raw materials for making paper was held not to be authorized by the provision of the organic law creating the Department of Agriculture. Volume **VII**, section **1296**.
- The broad powers of investigation conferred by the organic act creating the Department of Agriculture were held to authorize an investigation to determine possible sources of mineral fertilizers. Volume **VII**, section **1299**.
- Contravening a former ruling, an appropriation for drainage investigations was held in order on the agricultural appropriation bill. Volume **VII**, section **1318**.
- A provision to appropriate for compiling tests of dairy cows at an exposition was held not to be authorized as an expenditure by the general law giving to the Secretary of Agriculture authority to acquire and diffuse information pertaining to agriculture. Volume **IV**, section **3653.**
- The Committee of the Whole, overruling its chairman, decided that a provision for the purchase and distribution of rare and valuable seeds was in order on the agricultural appropriation bill. Volume **IV**, section **3895**.
- An appropriation for collection of market statistics on agricultural products was held to be authorized by the organic act creating the Department of Agriculture. Volume VII, section 1304.
- Provision for redemption at the treasury of adjustment certificates issued by the Secretary of Agriculture in administration of the Farm Relief Law and drawn on a special fund provided for the purpose was held not to constitute an appropriation within the meaning of section 4 of Rule XXI. Volume **VII**, section **2160**.
- An appropriation for cooperative agricultural extension work with the States and Territories is authorized by the organic law creating the Department of Agriculture. Volume **VII**, section **1172**.
- The law establishing the Department of Agriculture was held to authorize an appropriation for the purchase and distribution of free seeds. Volume VII, section 1166.
- An appropriation for control of the European corn borer was held to be authorized by the organic act establishing the Department of Agriculture. Volume **VII**, section **1309**.
- While the organic act creating the Department of Agriculture was held to authorize an appropriation for maintenance of a highway weather service, it was ruled not to justify an appropriation for collection of data as to the effects of weather on such highways. Volume **VII**, section **1308.**
- An appropriation for the distribution of proceedings of the World's Dairy Congress was held to be authorized by the provision for the dissemination of knowledge in the law creating the Department of Agriculture. Volume **VII**, section **1174**.
- An appropriation providing for the daily issue of a price list reporting prices of farm products received by producers was held to be authorized by the organic act creating the Department of Agriculture. Volume **VII**, section **1305**.

# AGRICULTURAL COLLEGES.

The subject of agricultural colleges and experiment stations is within the jurisdiction of the Committee on Agriculture. Volume IV, section 4152.

## AGRICULTURAL DEPARTMENT.

- The services of the Departments in Washington, except the Agricultural Department, are appropriated for in the legislative, executive, and judicial bill, which is reported by the Committee on Appropriations. Volume **IV**, section **4033**.
- References to statutes regulating the distribution of seeds by Members through the Agricultural Department. Volume **V**, section **7344**.
- While the organic law creating the Department of Agriculture confers broad powers of investigation, it does not authorize investigations abroad. Volume **VII**, section **1303**.

#### AGRICULTURAL PRODUCTS.

The regulation of exportation of live stock, meat, and other agricultural products has been to a certain extent within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4113**.

## AGRICULTURE, COMMITTEE ON.

- The creation and history of the Committee on Agriculture, section 10 of Rule XI. Volume IV, section 4149.
- Recent history of the Committee on Agriculture, section 10 of Rule XI. Volume VII, section 1860. The rules give to the Committee on Agriculture the jurisdiction of subjects relating "to agriculture and forestry" and the appropriations for the Department of Agriculture. Volume IV, section 4149.
- The Committee on Agriculture has reported as to export bounties, regulation of importation of trees, shrubs, etc., and as to the effects of the tariff on agriculture. Volume IV, section 4155.
- The importation and interstate transportation of trees, shrubs, and other nursery stock, quarantine regulations against insect pests and plant diseases, and the establishment of a national arboretum are subjects within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1863**.
- Bills imposing an internal-revenue tax on oleomargarine are, by action of the House, included within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4156**.
- A bill affecting the internal-revenue tax on oleomargarine has been reported from the Committee on Agriculture. Volume **II**, section **1455**.
- While the Committee on Agriculture has jurisdiction of revenue legislation affecting oleomargarine, the Ways and Means Committee has retained jurisdiction as to revenue bills affecting tobacco, lard, cheese, etc. Volume **IV**, section **4022**.
- The Committee on Agriculture has exercised a general but not exclusive jurisdiction of legislation relating to imitation dairy products, manufacture of lard, etc. Volume **IV**, section **4156**.
- Bills providing for the standardization in quality, weight, and measure of agricultural products and breadstuffs have been considered by the Committee on Agriculture. Volume **VII**, section **1868**.
- The compilation and dissemination of statistics and reports on agricultural products are subjects within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1872**.
- The cooperative marketing and distribution of farm products, the disposition of surplus agricultural products abroad, proposed legislation for the stabilization and control of prices of foodstuffs, and for the establishment of governmental agencies for the administration of such legislation are within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1871.**
- Investigation of the Department of the Interior and the Department of Agriculture has been considered to be within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1877**.
- The animal industry, inspection of livestock and meat products, and diseases of animals are subjects within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4154**.

### AGRICULTURE, COMMITTEE ON-Continued.

- Bills for the stimulation of production, sale, and distribution of livestock products and the authorization of appropriations for international conferences on poultry and poultry products have been reported by the Committee on Agriculture. Volume **VII**, section **1867**.
- The Committee on Agriculture has reported as to the regulation of importation and inspection of livestock and dairy products, and the establishment and maintenance of quarantine stations for that purpose. Volume **VII**, section **1862**.
- The control of stockyards and packing plants and the regulation of interstate and foreign commerce in livestock, dairy, and livestock products, poultry and poultry products, are subjects within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1869**.
- The adulteration of seeds, insect pests, protection of birds and animals in forest preserves, grading of grain, etc., are subjects within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4157**.
- The adulteration of agricultural products and their importation and control are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1873.
- Bills to prevent the adulteration, misbranding, manufacture, sale, or transportation of foods, drugs, medicines, and liquors have occasionally been reported by the Committee on Agriculture. Volume **VII**, section **1874**.
- The subject of improving the breed of horses, even with the improvement of the cavalry as an object, belongs to the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4158**. Volume **VII**, section **1865**.
- Bills to incorporate certain agricultural societies have been reported by the Committee on Agriculture. Volume IV, section 4159.
- Bills to discourage fictitious and gambling transactions in farm products have been considered within the jurisdiction of the Committee on Agriculture, even when an internal-revenue question was included. Volume **IV**, section **4161**. Volume **VII**, section **1861**.
- The Committee on Agriculture has jurisdiction of subjects relating to timber, and forest reserves other than those created from the public domain. Volume **IV**, section **4160**.
- The Committee on Agriculture exercises jurisdiction over bills relating to the purchase, protection, and reforestation of watersheds of navigable streams and cooperation between the States or on the part of the Federal Government with the States for such purposes. Volume **VII**, section **1876**.
- The protection of migratory birds, the establishment of refuges for that purpose, and the regulation of hunting and shooting grounds in that connection are subjects within the jurisdiction of the Committee of Agriculture. Volume **VII**, section **1870**.
- The Committee on Agriculture has reported bills providing for the purchase of land to be used for quarantine stations, experiment stations, forest reserves, and watersheds. Volume VII, section 1864.
- Legislation relating to the Weather Bureau is within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4151**.
- The subject of agricultural colleges and experiment stations is within the jurisdiction of the Committee on Agriculture. Volume IV, section 4152.
- Bills relating to the subject of farm risk insurance have been referred to the Committee on Agriculture. Volume **VII**, section 1875.
- Bills providing for loans to farmers under emergency conditions have been reported by the Committee on Agriculture. Volume VII, section 1866.
- The subject of a highway commission has been considered by the Committee on Agriculture. Volume IV, section 4153.
- The bills for establishing the Department of Agriculture and for transferring certain bureaus to it were reported by the Committee on Agriculture. Volume **IV**, section **4150**.

# AID OR COMFORT.

- As to the meaning of the words "aid or comfort" as used in the fourteenth amendment to the Constitution. Volume VI, section 57.
- A Member-elect found to have obstructed the Government in the prosecution of war, and to have given aid and comfort to its enemies, was declared ineligible to membership in the House. Volume **VI**, section **58**.

# AIKEN.

The South Carolina election case of Stolbrand v. Aiken in the Forty-seventh Congress. Volume I, section 719.

# ALABAMA.

Election cases from in the House:

Forty-second Congress.-Norris v. Handley. Volume II, section 887. Forty-fourth Congress.-Bromberg v. Haralson. Volume II, sections 905-907. Forty-seventh Congress.-Mabson v. Oates. Volume I, section 725. Forty-seventh Congress.-Jones v. Shelley. Volume I, section 714. Forty-seventh Congress.-Smith v. Shelley. Volume II, section 965. Forty-seventh Congress.-Strobach v. Herbert. Volume II, sections 966, 967. Forty-seventh Congress.-Lowe v. Wheeler. Volume II, sections 961-964. Forty-eighth Congress.—Craig v. Shelley. Volume II, section 995. Fiftieth Congress.-McDuffie v. Davidson. Volume II, sections 1007, 1008. Fifty-first Congress.-Threet v. Clark. Volume II, section 1025. Fifty-first Congress.-McDuffie v. Turpin. Volume II, sections 1030, 1031. Fifty-second Congress.-McDuffie v. Turpin. Volume II, section 1043. Fifty-third Congress.-Whatley v. Cobb. Volume II, section 1046. Fifty-fourth Congress.—Goodwyn v. Cobb. Volume I, sections 720, 721. Fifty-fourth Congress.—Aldrich v. Robbins. Volume II, sections 1064, 1065. Fifty-fourth Congress.-Robinson v. Harrison. Volume II, section 1068. Fifty-fourth Congress.—Aldrich v. Underwood. Volume II, sections 1091-1094. Fifty-fifth Congress.-Clark v. Stallings. Volume I, section 747. Fifty-fifth Congress.-Comer v. Clayton. Volume I, section 745. Fifty-fifth Congress.-Aldrich v. Plowman. Volume II, section 1097. Fifty-fifth Congress.-Crowe v. Underwood. Volume II, section 1101. Fifty-sixth Congress.-Aldrich v. Robbins. Volume II, sections 1115, 1116. Fifty-seventh Congress.-Spears v. Burnett. Volume II, section 1119.

Election cases, from, in the Senate:

Forty-second Congress.—Goldthwaite, Blodgett, and Norwood. Volume I, sections 393, 394. Forty-third Congress.—Sykes v. Spenser, Volume I, sections 342–344. Forty-fifth Congress.—John J. Morgan. Volume I, section 359.

The Senate election case of Heflin v. Bankhead, of Alabama, in the Seventy-second Congress. Volume **VI**, section **188**.

# ALASKA.

- The election case of Mottrom D. Ball, claiming a seat as Delegate from Alaska in the Forty-seventh Congress. Volume I, section 411.
- The Alaska election case of Wickersham v. Sulzer and Grigsby in the Sixty-sixth Congress. Volume VI, section 113.
- The Alaska election case of Wickersham v. Sulzer in the Sixty-fifth Congress. Volume VI, section 147.
- An exception allows nine months within which to report contested election cases from the Territory of Alaska. Volume **VIII**, section **2277**.
- The Committee on the Territories has jurisdiction of general subjects relating to the District of Alaska. Volume IV, section 4210.

## ALASKA-Continued.

- The Committee on the Territories has jurisdiction of general subjects relating to the Territory of Alaska. Volume **VIII**, section **1943**.
- The Committee on the Territories has exercised a general but not exclusive jurisdiction as to game and fish in Alaska, including the salmon fisheries. Volume **IV**, section **4211**.
- The Committee on Ways and Means has exercised jurisdiction as to the seal herds and other revenue-producing animals of Alaska. Volume **IV**, section **4025**.
- The Committee on Ways and Means no longer exercises jurisdiction as to the seal herds and other revenue producing animals of Alaska. Volume VII, section 1725.
- Jurisdiction over bills relating to the protection of seals and other fur-bearing animals of Alaska, formerly exercised by the Committee on Ways and Means, has now been transferred to the Committee on the Merchant Marine and Fisheries. Volume **VII**, section **1851**.
- Bills relating to Alaskan fisheries belong to the Committee on the Merchant Marine and Fisheries rather than to the Committee on the Territories. Volume **VII**, section **1850**.
- The Committee on Public Lands has exercised jurisdiction over the public lands of Alaska, including grants to public service corporations. Volume **IV**, section **4196**.
- The Committee on the Judiciary has exercised jurisdiction of bills relating to local courts in the District of Columbia and Alaska, and the Territories. Volume **IV**, section **4068**.
- A bill providing for agricultural entries of coal lands in Alaska was held to be privileged as a reservation of the public lands for actual settlers. Volume **VIII**, section **2290**.
- A statute authorizing certain bureau work in the United States was held not to authorize an extension of that work to the Territory of Alaska. Volume **VII**, section **1224**.
- The building of roads in Alaska under a law providing for their construction from the "Alaska fund" was held not to be such a work in progress as to warrant an appropriation on an appropriation bill. Volume **VII**, section **1340**.
- An amendment providing for the completion and maintenance of roads, bridges, and trails in Alaska held not to fall within the rule that appropriations may be made on an appropriation bill for a work in progress. Volume **VII**, section **1333**.

## ALCOHOLIC LIQUOR TRAFFIC, COMMITTEE ON.

- The creation and history of the Committee on Alcoholic Liquor Traffic, section 28 of Rule XI. IV, section 4305.
- History of the former Committee on Alcoholic Liquor Traffic, section 33 of Rule XI. Volume VII, section 2029.
- The rules gives to the Committee on Alcoholic Liquor Traffic jurisdiction of subjects relating "to alcoholic liquor traffic" Volume **IV**, section **4305**.
- Illustrations of the jurisdiction of the Committee on Alcoholic Liquor Traffic. Volume **IV**, section **4306**.
- The regulation of the traffic in intoxicating liquors, etc., through control of interstate commerce relations, is within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4061**.

## ALDERSON.

The West Virginia election case of McGinnis v. Alderson in the Fifty-first Congress. Volume VII, section 1036.

# ALDRICH.

- The Alabama election case of Aldrich v. Robbins in the Fifty-fourth Congress. VII, sections 1064, 1065.
- The Alabama election case of Aldrich v. Underwood in the Fifty-fourth Congress. VII, sections 1091-1094.
- The Alabama election case of Aldrich v. Plowman in the Fifty-fifth Congress. VII, section 1097.

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The Alabama election case of Aldrich v. Robbins in the Fifty-sixth Congress. VII, sections 1115, 1116.

### ALEXANDER, JOSHUA W., of Missouri, Speaker pro tempore and Chairman.

Decisions on questions of order relating to-

Appropriation bill. VIII, section 1233. Germaneness. VIII, section 3059.

Holman Rule. VII, section 1539.

Question of consideration: VII, section 948.

# ALIEN OWNERSHIP

- The Committee on Mines and Mining has reported on the subject of alien ownership of mineral lands. **IV**, section **4227**.
- The forfeiture of land grants and alien ownership of land have been considered by the Public Lands Committee, although the Judiciary Committee has also participated in the jurisdiction of certain land questions. **IV**, section **4201**.

## ALIEN PROPERTY.

Control and disposition of alien property held by the United States, and the adjudication of conflicting claims of American subjects against foreign governments and foreign subjects against the United States are within the jurisdiction of the Committee on Ways and Means. **VII**, section **1737**.

#### ALIENS.

- As to what is meant by a common-law jurisdiction justifying a court to naturalize aliens under the act of Congress. **VII**, section **998**.
- The presence of names on a list of foreign citizens enrolled under authority of a treaty was held prima facie evidence of disqualification for voting. Volume **I**, section **830**.
- A committee held that under the principles of the common law an alien might not hold a seat as a Delegate. VI, section 423.
- An alien naturalized by a State court not expressly empowered by the United States statute so to do, was yet held to be qualified as a citizen. **VI**, section **421**.

Reference to Senate rule that no alien may offer a petition directly to the Senate. IV, section 3328.

- The residence, deportation, and readmission of aliens, and the taxation of immigrants admitted to the United States, are subjects within the jurisdiction of the Committee on Immigration and Naturalization. **VII**, section **2039**.
- The immigration of aliens to Hawaii and Porto Rico is a subject within the jurisdiction of the Committee on Immigration and Naturalization. **VII**, section **2040**.

## "ALL THE PEOPLE."

Comment on the use of the phrase "all the people" in the pleadings in an impeachment case, VIII, section 2431.

### ALLEN, EDWARD P., of Michigan, Chairman.

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## ALLEN, ELECTION CASES OF.

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## ALLEN, ELECTION CASES OF-Continued.

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# ALLOWANCES.

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- The disposition of stationery allowance to Members through the stationery room. Volume VI, section 213.
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#### ALMSHOUSE.

Discussion of the qualifications as voters in respect to residence of paupers in an almshouse. Volume I, section 814.

## AMBASSADORS.

- A statute prohibiting the creation of new ambassadorships except by act of Congress is in contravention of the President's constitutional prerogatives and will not support a point of order against an appropriation for the salary of an ambassadorship not created by act of Congress but appointed by the President and confirmed by the Senate. Volume **VII**, section **1248**.
- An appropriation for transportation and subsistence of diplomatic and consular officers en route to and from their posts was held to be in order on an appropriation bill. Volume **VII**, section **1251**.
- Where a statute authorizes a diplomatic mission to a designated government it is in order to appropriate for the salary of diplomatic officers thereto prior to their appointment by the President. Volume **VII**, section **1248**.
- In the absence of an actual appointment by the President, or of confirmation of such appointment by the Senate, an appropriation for the salary of a minister to a country to which a statute authorizes the appointment of an ambassador is subject to a point of order. Volume **VII**, section **1248**.
- Secretary Mellon having been nominated and confirmed as ambassador to a foreign country and having resigned as Secretary of the Treasury, the House declined to authorize an investigation. Volume **VI**, section **540**.
- The Speaker is required to set aside a portion of the west gallery for the use of the President, Members of his Cabinet, Justices of the Supreme Court, and foreign ministers and suites, and their respective families. Volume **V**, section **7302**.
- Ministers from foreign governments and governors of States (but not of Territories) have the privilege of the floor. Volume **V**, section **7283**.

# AMENDMENTS. See also "Substitute Amendments."

- (1) Motion for.—Form and presentation of.
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### (I) Motion for.—Form and Presentation of.

- Under the rule relating to amendments four motions may be pending at once—to amend, to amend the proposed amendments, to amend by a substitute, and to amend the substitute. Volume **V**, section **5753**.
- It was settled by the practice of the House, before the adoption of the rule, that there might be pending with the amendment and the amendment to it another amendment in the nature of a substitute and an amendment to the substitute. Volume **V**, section **5785**.
- There may be pending simultaneously, the original text, an amendment to the text, an amendment to the amendment, a substitute for the amendment and an amendment to the substitute. Volume **VIII**, section **2883**.
- There may pending with the amendment, and the amendment to it, another amendment in the nature of a substitute and an amendment to the substitute. Volume **VIII**, section **2887**.
- It is not in order to offer more than one motion to amend at a time. Volume V, section 5755.
- An amendment having been read for information by consent must again be read for consideration and is not pending until so reported. Volume **VIII**, section **2339**.
- An exceptional instance wherein the Chair entertained a motion that the Clerk be directed to read a pending paragraph as it would read if modified by a proposed amendment. Volume **VII**, section **1050**.
- Two independent amendments may be voted on together only by unanimous consent. Volume V, section 5979.
- An amendment in the third degree is not permissible. Volume V, section 5754. Volume VIII, section 2580.
- In considering an amendment to a committee amendment, an amendment in the nature of a substitute for the pending amendment was not admitted, being in the third degree. Volume **VIII**, section **2891**.
- A substitute for an amendment to an amendment is in the third degree and is not permissible. Volume **VIII**, section **2889**.
- While there may be pending an amendment, an amendment to it, and another amendment in the nature of a substitute, an amendment in the third degree may not be admitted under the guise of a substitute. Volume **VIII**, section **2888**.
- Under provision by special order that an amendment be read and considered in lieu of the bill, the amendment is treated as original text and is subject to amendment in the second degree. Volume **VII**, section **783**.
- When a special order provides for the consideration of an amendment as the original bill, the amendment and not the bill is read when called up for consideration. Volume **VII**, section **784**.
- The formal amendment striking out the last word in not in order in considering an amendment to a substitute, being in the third degree. Volume **V**, section **5779**.
- An amendment proposing expulsion of a Member was agreed to by a majority vote, but on the proposition as amended a two-thirds vote was required. Volume **II**, section **1274**.

- (1) Motion for.—Form and Presentation of—Continued.
  - Amendments must be reduced to writing on demand and the Committee of the Whole is not required to delay its proceedings in order to permit the writing of a proposed amendment even though during the delay thus occasioned the section to which the amendment is proposed may be passed in reading and so preclude consideration of the amendment. Volume **VIII**, section **2827**.
  - Amendments are required to be reduced to writing on demand in their entirety and if any portion of a proposed amendment remains to be filled in, it is not in order. Volume **VIII**, section **2828**.
  - Amendments are sometimes submitted orally, but on demand must be reduced to writing and sent to the Clerk's desk. Volume **VIII**, sections **2826**, **2829**.
  - The rule requiring motions to be reduced to writing on the demand of a Member applies to amendments as to other motions and is applicable in the Committee of the Whole as in the House. Volume **VIII**, section **2826**.
  - A Member may not offer as an amendment a paper already in possession of the House, and consequently a part of the files of the House. Volume **V**, section **7265**.
  - A Member may not offer as an amendments a paper already offered by another Member and in possession of the Clerk. Volume **V**, sections **7266**, **7267**.
  - The question of admitting an amendment should be decided from the provisions of its text rather than from purposes which circumstances may suggest. Volume **IV**, section **3998**.
  - The question on agreeing to committee amendments is put by the Chair without motion from the floor. Volume **V**, section **5772**.
  - Amendments recommended by the committee reporting a bill must be passed upon by the House and portions of the bill recommended to be stricken out remain in the bill until acted upon by the House and must be read with the remainder of the bill at the first reading, even though omitted in the committee print. Volume **VIII**, section **2865**.
  - Under a special order providing that certain amendments shall be voted on, it is not necessary that such amendments be offered and the Chair will put the question without motion from the floor. Volume **VII**, section **782**.
  - Where a special order provided for a vote on an amendment at a designated time, the Chairman at the time put the question, and pending amendments to the amendment were not acted upon. Volume **VII**, section **795**.

### (2) Motion for.—Precedence of.

- A demand for the previous question takes precedence of a motion to amend. Volume **VIII**, section **2660**.
- The motion to refer, the previous question not being ordered, has precedence of the motion to amend. Volume V, section 5555. Volume VI, section 373.
- The motion to amend is not entertained while the motion to refer is pending. Volume VI, section 373.
- Amendments reported by a committee are acted on before those offered from the floor. Volume **V**, section **5773** Volume **VIII**, section **2862**.
- The question as to the extent to which the chairman of the committee reporting a bill should be recognized to offer amendments to perfect it in preference to other Members. Volume **II**, section **1450**.
- The Member in charge of the bill is entitled to prior recognition to offer amendments. Volume **VI**, section **296**.
- The motion to strike out the enacting words (which is authorized in a rule relating to the Committee of the Whole) has precedence of a motion to amend. Volume **V**, section **5326**.
- The motion to strike out the enacting clause has precedence of the motion to amend, and may be offered while an amendment is pending. Volume **V**, sections **5328–5331**.

### AMENDMENTS—Continued.

### (2) Motion for.—Precedence of—Continued.

- The motion to strike out the enacting words has precedence of a motion to amend. Volume **VIII**, section **2622**.
- The motion to strike out the enacting clause has precedence of the motion to amend, and may be offered while an amendment is pending. Volume **VIII**, section **2624**.
- The motion to strike out the enacting clause has precedence of a motion to amend. Volume **VIII**, section **2626**.
- While the motion to strike out the enacting clause is pending in the Committee of the Whole the pro forma amendment to strike out the last word is not entertained. Volume **VIII**, section **2627**.
- After reading for amendment has begun in the Committee of the Whole the motion to strike out the enacting clause is in the order at any time until the stage of amendment has been passed. Volume **VIII**, section **2367**.
- As the motion to strike out the enacting clause is not in order until the first section of a bill has been read, or after reading for amendment has been concluded, where a bill contained but one paragraph the motion was entertained at the conclusion of the reading of the bill. Volume **VIII**, section **2618**.
- The motion to strike out the enacting clause is a motion to amend and yields to the motion to refer when reported to the House from the Committee of the Whole. Volume **VIII**, section **2634**.
- A motion to strike out the enacting clause is, in effect, a preferential amendment, and in order at any time recognition is secured to offer it during the reading of the bill for amendment. Volume **VII**, section **787**.
- The motion to strike out the enacting clause has the status of a motion to amend and is governed by the same rules of debate. Volume **VIII**, section **2627**.
- In Committee of the Whole a motion to amend a bill has precedence over a motion to rise and report it. Volume **IV**, sections **4752–4758**.
- A motion to rise and report with the recommendation that the enacting clause be stricken out is in order at any time after the reading of the bill begins and before the stage of amendment has been passed, and takes precedence over the motion to rise and report with favorable recommendation. Volume **VIII**, section **2620**.
- In Committee of the Whole the motion to recommend postponement to a day certain has precedence of the motion to amend. Volume **VIII**, section **2615**.
- In Committee of the Whole, under the five-minute rule, the right to explain or oppose an amendment has precedence over a motion to amend it. Volume **IV**, section **4751**.
- In Committee of the Whole the simple motion that the committee rise has precedence of the motion to amend. Volume **IV**, section **4770**.
- A perfecting amendment, has precedence of a motion to strike out and must go first voted on when both are pending, but a member recognized on a motion to strike out may not be deprived of the floor by another member proposing a perfecting amendment. Volume **VIII**, section **2860**.
- An amendment to perfect the pending section takes precedence of an amendment offered as a new paragraph. Volume **VIII**, section **2868**.
- The transaction of business is not in order before the reading of the Journal even for the purpose of amending the title of a bill which has passed of the preceding day. Volume **IV**, section **2751**.

## (3) Motion for.—In Relation to Other Motions.

- With some exceptions an amendment may attach itself to secondary and privileged motions. Volume **V**, section **5754**.
- The motions to postpone, refer, amend, for a recess, and to fix the day to which the House shall adjourn may be amended. Volume **V**, section **5754**.
- The motion to postpone to a day certain is subject to amendment. Volume VIII, section 2824.

- (3) Motion for.—In Relation to Other Motions.—Continued.
  - An amendment may not attach to the motion for the previous question or the motion to lay on the table and adjourn when used in the House. Volume **V**, section **5754**.
  - The motion to strike out the enacting clause is not subject to amendment. Volume VIII, section 2626.
  - A second motion to strike out the enacting clause is not entertained in the absence of any material modification of the bill. Volume **VIII**, section **2636**.
  - A second motion to strike out the enacting clause is in order only when the bill has been materially modified by amendment. Volume **VIII**, section **2635**.
  - A special order providing that a bill should be considered for amendment under the 5-minute rule was construed to admit the motion to strike out the enacting clause. Volume **VII**, section **787**.
  - A bill is not considered in the practice of the House passed or an amendment agreed to if a motion to reconsider is pending, the effect of the motion to reconsider being to suspend the original proposition. Volume **V**, section **5704**.
  - When the vote whereby an amendment has been agreed to is reconsidered the amendment becomes simply a pending amendment. Volume **V**, section **5704**.
  - A motion to lay on the table a motion to reconsider the vote by which has amendment to a pending motion was rejected does not carry to the table the motion to which the amendment was offered. Volume **VIII**, section **2659**.
  - The motion to reconsider the vote on a proposition having been once agreed to, and the said vote having again been taken, a second motion to reconsider may not be made unless the nature of the proposition has been changed by amendments. Volume **V**, sections **5685–5688**.
  - The House decided (overruling the Speaker) that the motion to reconsider the vote on a proposition having been once agreed to, and the vote having again been taken, a second motion to reconsider may not be made unless the nature of the proposition has been changed by amendment. Volume **VIII**, section **2788**.
  - After the passage of a bill, reconsideration of the vote on any amendment thereto may be secured only by motion to reconsider the vote by which the bill was passed. Volume **VIII**, section **2789**.
  - The ordinary motion to commit may be amended as by adding instructions, unless such amendment is prevented by moving the previous question. Volume **V**, section **5521**.
  - When it is proposed to refer with instructions an amendment to the instructions should be germane thereto. Volume **V**, section **6888**.
  - The motion to take up a bill out of its order in the consideration of business on the Private Calendar is not debatable and may not be amended. Volume **VIII**, section **2333**.
  - In the House the motion to adjourn has not be amended, as by specifying to a particular day. Volume **V**, section **5360**.
  - The motion to fix the day to which the House shall adjourn may be amended. Volume **V**, section **5383.**
  - The motion to fix the day to which the House shall adjourn may not be amended by substituting the day on which it would meet after agreeing to a simple motion to adjourn. Volume **V**, section **5382**.
  - A motion may be withdrawn in the House, although an amendment to it may have been offered and may be pending. Volume **V**, section **5347**.
  - It is not in order for a Member to amend or modify a motion which he has offered in the Committee of the Whole except by unanimous consent. Volume **VIII**, section **2564**.
  - Motions to change the reference of public bills are not open to debate or subject to amendments. Volume IV, section 4378.
  - A motion for a change in the reference of a public bill may be amended but the amendment, like the original motion, is subject to the requirement that it be authorized by the proper committee. Volume **VII**, section **2127**.

- (3) Motion for.—In Relation to Other Motions.—Continued.
  - The motion to resolve into Committee of the Whole is not subject to amendment. Volume VI, section 725.
  - The motion to resolve into Committee of the Whole to consider a privileged bill is not amendable. Volume **VI**, sections **52**, **724**.
  - The motion to resolve into Committee of the Whole to consider a privileged bill is not amendable or debatable. Volume **IV**, sections **3078**, **3079**.
  - The motion to go into the Committee of the Whole to consider a general appropriation bill may not be amended by a nonprivileged proposition. Volume **VI**, section **723**.
  - A motion in the Committee of the Whole House to take up for consideration a designated bill is not subject to amendment and is not debatable. Volume **VIII**, section **2865**.
  - The Committee of the Whole has no authority to modify an order of the House. Volume **VIII**, section **2321**.
  - The Committee of the Whole may not alter an order of the House, and the Chairman is not authorized to entertain requests to that effect. Volume **VIII**, section **2323**.
  - Amendments changing immaterially the limit of time in a motion to close debate were ruled out as dilatory. Volume **VIII**, section **2817**.
  - The motion in Committee of the Whole that a bill be laid aside with a favorable recommendation is not amendable, but may be displaced by a preferential motion. Volume VI, section 4774.
  - Motions for the election of Members to committees are debatable and are subject to amendment. Volume VIII, section 2172.

# (4) Motion for.—Amendment to be Perfected Before Agreed to.

- When it is proposed to amend by inserting a paragraph, it should be perfected by amendment before the question is put on inserting. Volume **V**, section **5758**.
- After a vote to insert a new section in a bill, it is too late to perfect the section by amendment. Volume **VIII**, section **2857**.
- After a vote to insert a proposition in a bill it is too late to perfect the proposition by amendment. Volume **VIII**, section **2852**.
- When it is proposed to perfect a paragraph the motions to insert or strike out, if already pending, must remain in abeyance until the amendments to perfect have been moved and voted on. Volume **V**, section **5758**.
- It is in order to perfect words proposed to be stricken out and a perfecting amendment is admissible after debate on the motion to strike out has begun. Volume **VIII**, section **2861**.
- After a vote to insert a new section in a bill it is too late to perfect the section by amendment. Volume **V**, sections **5761**, **5762**.
- It is not in order to amend an amendment agreed to by the House. Volume VIII, section 2856.
- It is not in order to amend an amendment that has been agreed to, but the amendment with other words of the original paragraph may be stricken out in order to insert a new text of a different meaning. Volume **V**, section **5763**.
- Words inserted by amendment may not afterwards be changed. Volume VIII, section 2853.
- Words inserted by amendment may not afterwards be changed, except that a portion of the original paragraph including the words so inserted may be stricken out if in effect it presents a new proposition, and a new coherence may also be inserted in place of that stricken out. Volume **V**, section **5758**.
- Words inserted by amendment may not afterwards be changed. It is not in order to strike out an amendment already agreed to by the House. Volume **VIII**, section **2853**.
- While it is not in order to strike out a portion of an amendment once agreed to, yet words may be added to the amendment. Volume **V**, sections **5764**, **5765**.

- (4) Motion for.—Amendment to be Perfected Before Agreed to—Continued.
  - While an amendment which has been agreed to may not be modified, a proposition to strike it from the bill with other language of the original text is in order. Volume **VIII**, section **2855**.
  - Words embodying a distinct substantive proposition being agreed to as an amendment, it is not in order to amend by striking out a part of those words with other words. Volume **V**, section **5766.**
  - Words once inserted in a paragraph by way of amendment may not be stricken out by another motion to amend, but words on the same subject, even though inconsistent, may be added to the paragraph. Volume **V**, section **5759**.

## (5) Motion for.—Striking Out and Inserting.

- The motion to strike out and insert is a perfecting amendment and takes precedence of a simple motion to strike out. Volume **VIII**, section **2849**.
- An amendment which by striking out words would change a privileged proposition to an unprivileged proposition was held not to be in order. Volume **VIII**, section **2919**.
- While amendments are pending to the section a motion to strike it out may not be offered. Volume **V**, section **5771**.
- A bill being under consideration by paragraphs, a motion to strike out was held to apply only to the paragraph under consideration. Volume **V**, section **5774**.
- A rule of the House provides that even though a motion to strike out a proposition be decided in the negative, yet the proposition may be amended, even by a motion to strike out and insert. Volume **V**, section **5767**.
- When it is proposed to strike out a paragraph it should be perfected by amendment before the question is put on striking out, although if the motion to strike out fails amendments may still be offered. Volume **V**, section **5758**.
- It is not in order to strike out a paragraph previously inserted by amendment. Volume **VIII**, section **2854**.

A motion to strike out an amendment just inserted is not in order. Volume VIII, section 2851.

- An amendment to strike out an amendment already adopted is not in order. Volume VIII, section 2712.
- It is not in order to strike out an amendment already agreed to by the House. Volume **VIII**, section **2987**.
- While an amendment which has been agreed to may not be modified, a proposition to strike it from the bill with other language of the original text is in order. Volume **VIII**, section **2855**.
- When it is proposed to strike out certain words in a paragraph it is not in order to amend by adding to them other words of the paragraph. Volume **V**, section **5768**.
- When it is proposed to strike out certain words in a paragraph, it is not in order to amend by adding to them other words of the paragraph. Volume **VIII**, section **2848**.
- A motion to strike out a paragraph being pending, and the paragraph then being perfected by an amendment in the nature of a substitute, the motion to strike out necessarily falls. Volume **V**, section **5792**. Volume **VIII**, section **2854**.
- To a motion to insert words in a bill, a motion to strike out certain words of the bill may not be offered as a substitute. Volume **V**, section **5790**.
- A motion to strike out certain words being disagreed to, it is in order to strike out a portion of those words. Volume **V**, section **5769**.
- It is in order to perfect words proposed to be stricken out by striking out a portion of them. Volume **V**, section **5770**.
- It is in order to insert by way of amendment a paragraph similar (if not actually identical) to one already stricken out by amendment. Volume **V**, section **5760**.
- The motion to strike out and insert may not be divided for the vote. Volume V, section 5767.

### AMENDMENTS—Continued.

### (5) Motion for.—Striking Out and Inserting—Continued.

A negative vote on a motion to strike out and insert does not prevent the offering of another similar motion or a simple motion to strike out. Volume **V**, section **5758**.

## (6) Motion for.-The Substitute. See also "Substitute Amendments."

History of the evolution of the amendment in the nature of a substitute. Volume V, section 5753.A substitute can be entertained only after an amendment is pending. Volume VIII, section 2883.To qualify as a substitute an amendment must treat in the same manner the same subject matter carried by the text for which proposed. Volume VIII, section 2879.

- Under the recent practice of the House the substitute provided for in Rule XIX has been construed as a substitute for the amendment and not a substitute for the text. Volume **VIII**, section **2883.**
- A proposition to strike out all after the first two words of an amendment and insert a new text in lieu thereof was held to be an amendment and not a substitute. Volume **VIII**, section **2882**. Form of a substitute amendment for the text of an entire bill (footnote). Volume **V**, section **5785**.
- An amendment in the nature of a substitute for the entire bill may be offered either at the end of the bill or after the reading of the first paragraph with notice that if agreed to motions will be made to strike out the remaining paragraphs. Volume **VIII**, section **2426**.
- If the Committee of the Whole perfect a bill by amendment and then adopt a substitute for the entire bill, only the substitute is reported to the House, and if the House rejects the substitute the original bill without amendment is before the House. Volume **VIII**, section **2426**.
- A substitute for an entire bill may be offered only after the first paragraph has been read or after the reading of the bill for amendment has been concluded. Volume **VIII**, section **2905**.
- An amendment in the nature of a substitute having been agreed to, the vote is then taken on the original proposition as amended by the substitute. Volume **V**, sections **5799**, **5800**.
- After an amendment in the nature of a substitute is agreed to, the question must then be taken on the original proposition as amended. Volume **II**, section **983**.
- After an amendment in the nature of a substitute is agreed to, the vote must then be taken on the original proposition as amended by the substitute (footnote). Volume **V**, section **5785**.
- Both an original proposition and a proposed amendment in the nature of a substitute may be perfected by amendments before the vote is taken on the substitute. Volume **V**, section **5786**.
- A substitute amendment may be amended by striking out all after its first word and inserting a new text. Volume **V**, sections **5793**, **5794**.
- When it is proposed to offer a single substitute for several paragraphs of a bill which is being considered by paragraphs, the substitute may be moved to the first paragraph, with notice that if it be agreed to, motions will be made to strike out the remaining paragraphs. Volume **V**, section **5795**.
- An amendment striking out language other than in the pending amendment is not in order as a substitute for an amendment inserting language. Volume **VIII**, section **2880**.
- When an amendment is pending only one substitute for the amendment is in order. Volume **VIII**, section **2883**.
- It is in order to propose as a substitute for a section an amendment inserting the same section with modifications and omitting amendments to the section previously agreed to by the Committee of the Whole. Volume **VIII**, section **2905**.

- (6) Motion for.—The Substitute—Continued.
  - An amendment in the nature of a substitute may be proposed before amendments to the original text have been acted on, but may not be voted on until such amendments have been disposed of. Volume **V**, section **5787**.
  - An amendment in the nature of a substitute may not be voted on until the original matter is perfected. Volume **V**, section **5753**.
  - An amendment in the nature of a substitute having been proposed, amendments to the original text proposed to be stricken out are in order and are voted on before the question is taken on the substitute. Volume **VIII**, section **2861**.
  - An original proposition may be perfected by amendments before the vote is taken on the substitute. Volume **VIII**, section **2894**.
  - A substitute for an amendment is not voted on until after amendments to the amendment have been disposed of. Volume **VIII**, section **2895**.
  - When the four amendments in order under the rule are pending, the vote is taken first on the amendment to the amendment and then on the amendment to the substitute. Volume **VIII**, section **2892**.
  - An amendment in the nature of a substitute may be proposed before amendments to the original text have been acted on, but may not be voted on until after such amendments have been disposed of. Volume **VIII**, section **2896**.
  - When a bill is considered by sections or paragraphs an amendment in the nature of a substitute is properly offered after the reading for amendment is concluded. Volume **V**, section **5788**.
  - Under exceptional circumstances a substitute amendment to a bill which was being considered by paragraphs was once voted on before all the paragraphs had been read. Volume **V**, section **5789**.
  - In considering an amendment to a substitute an amendment in the nature of a substitute for the pending amendment was not admitted, being in the third degree. Volume **V**, section **5791**.
  - If the Committee of the Whole reports to the House a substitute for the entire bill the substitute is subject to amendment in the House unless the previous question is operating. Volume **VIII**, section **2419**.
  - Instance wherein a substitute amendment was offered to a bill reported from the Committee of the Whole with amendments, and the previous question was ordered on all the amendments, and the bill to a final passage. Volume **V**, section **5472**.
  - The closing of debate on the last section of a bill considered under the five-minute rule does not preclude debate on a substitute for the whole text of the bill. Volume **V**, section **5228**.
  - A Committee of the Whole, like any other committee, may adopt and report an amendment in the nature of a substitute. Volume **IV**, section **4899**.
  - The vote on a substitute and the vote on the original resolution, is the same proposition within the practice prohibiting a second motion to reconsider the same proposition unless changed by amendment. Volume **III**, section **2788**.
  - A proposition offered as a substitute amendment and rejected, may nevertheless be offered again as an amendment in the nature of a new section. Volume **VIII**, section **2843**.
  - Substitute resolutions offered as an amendment are not divisible, but when agreed to a division of the original as amended may be demanded. Volume **V**, sections **6127**, **6128**.
  - Substitute resolutions offered as an amendment are not divisible. Volume III, section 3168.
  - Sometimes, by unanimous consent, the House allows more than one substitute to be pending at once, on order that a choice may be offered between different propositions. Volume **V**, section **5798.**

# (6) Motion for.—The Substitute—Continued.

- A committee to which a resolution had been committed, having submitted a report making no recommendations thereon and proposing another resolution neither germane to nor recommended as a substitute for the original resolution, was permitted to withdraw it and file an amended report recommending the proposed resolution as a substitute. Volume **VI**, section **401**.
- The resolution before the House providing that a contestant have leave to withdraw, the mere adoption of an amendment to seat contestant does not thereby decide the case. Volume II, section 983.

# (7) Motion for.—Power of Speaker and members as to.

- It is not in order to offer an amendment identical with one previously disagreed to. Volume VIII, section 2834.
- While it is not in order to submit for consideration by way of amendment a proposition previously passed on, an amendment raising the same question, but in other words, is admissible. Volume **VIII**, section **2850**.
- The change of a single word in the text of a proposition is sufficient to prevent the Speaker ruling it out of order as one already disposed of by the House. Volume **II**, section **1274**.
- Similarity of an amendment to one previously rejected will not render it inadmissible if sufficiently different in form to present another proposition. Volume **VIII**, section **2840**.
- A negative vote on an amendment does not prevent the offering of another amendment embodying a similar proposition in slightly different phraseology. Volume **VIII**, section **2841**.
- It is in order to offer an amendment a proposition similar, but not substantially identical, with one previously rejected. Volume **VIII**, section **2838**.
- It is not in order to offer an amendment previously rejected but to come within the inhibition the amendment proposed must be identical with that previously disposed of. Volume **VIII**, section **2837**.
- It is not in order to offer an amendment previously rejected and the mere change of figures carried in an amendment already acted on is insufficient to relieve it of that objection. Volume **VIII**, section **2836**.
- While not in order to insert by way of amendment a paragraph similar to one already stricken out, an amendment will not be ruled out for that reason unless practically identical. Volume **VIII**, section **2839**.
- While an amendment once passed upon by the House is not again in order, a change in phraseology sufficient to present a substantially different proposition renders it admissible. Volume VIII, section 2726.
- If a proposed amendment is not susceptible to any other interpretation than that which might reasonably be given an amendment previously rejected, it is not admissible. Volume **VIII**, section **2835**.
- The inconsistency of a proposed amendment with one already agreed to is not a matter for the decision of the Speaker. Volume **V**, section **5781**.
- The Chair does not rule on the consistency of a proposed amendment. Volume VIII, section 3458.
- The fact that a proposed amendment is inconsistent with the text, or embodies a proposition already voted on, constitutes a condition to be passed on by the House and not by the Speaker. Volume II, sections 1328–1336.
- The consistency of a proposed amendment with the text is a question to be passed on by the House and not by the Speaker. Volume **VIII**, section **3458**.
- A question as to the inconsistency of a proposed amendment with action previously taken by the committee, is a proposition to be passed upon by the committee and not by the Chair. Volume **VI**, section **257**.
- The fact that a proposed amendment is inconsistent with a proposition already voted upon was held not to warrant its being ruled out by the Speaker. Volume **VII**, section **2136**.

- (7) Motion for.—Power of Speaker and Members as to—Continued.
  - A point of order as to the competency or meaning of an amendment does not constitute a parliamentary question. Volume VI, section 254.
  - The fact that the provision of a proposed amendment is contained in a later portion of the bill constitutes no reason why it should be ruled out by the Speaker. Volume II, section 1327.
  - The question as to whether a proposed amendment embodies a proposition already voted on is one to be passed upon by the House and not by the Speaker. Volume **VI**, section **255**.
  - It is for the House, and not the Speaker, to decide on the legislative effect of a proposition. Volume II, sections 1323, 1324.
  - The effect of an amendment upon a bill is a question for the House and is not passed upon by the Speaker. Volume VII, section 2142.
  - The fact that an amendment proposed to a Senate amendment would in effect change a provision of the text to which both Houses have agreed does not constitute a reason why the Speaker should rule it out. Volume **II**, section **1335**.
  - A proposed amendment may not be accepted by the Member in charge of the pending measure, but can be agreed to only by the House. Volume V, sections 5756, 5757. Volume VIII, section 2832.
  - A Member has the right to withdraw a resolution before a decision thereon, and may modify the proposition in the House, but not in the committee. Volume **VI**, section **570**.
  - Where obviously offered for the purpose of delaying consideration the Chair has declined to entertain an amendment. Volume **VIII**, section **2798**.
  - Amendments may not be offered by proxy. Volume VIII, section 2830.
- (8) Motion for.—Withdrawal.
  - A motion may be withdrawn in the House, although an amendment to it may have been offered and may be pending. Volume VI, section 373. Volume VIII, section 2639.
  - In the House (as distinguished from the Committee of the Whole) an amendment, whether simple or in the nature of a substitute, may be withdrawn at any time before amendment or decision is had thereon. Volume **V**, section **5753**.
  - An amendment once offered in Committee of the Whole may not be withdrawn. Volume V, section 5221.
  - An amendment once offered in Committee of the Whole may not be withdrawn or modified except by unanimous consent. Volume **VIII**, section **2563**.
  - During consideration of a bill "in the House as in Committee of the Whole" an amendment may be withdrawn at any time before action has been had on it. Volume **IV**, section **4935**.

## (9) Motion for.—As Related to the Previous Question.

- The previous question may be moved on a single motion, on a series of allowable motions, on an amendment or amendments and on a bill to its final passage or rejection. Volume **V**, section **5443**.
- After the previous question has been moved or ordered on a bill and pending amendments, further amendments may not be offered. Volume **V**, sections **5486**, **5487**.
- After the previous question is ordered on a pending proposition, modifications or amendments may be made only by unanimous consent. Volume **V**, sections **5482–5485**.
- The ordering of the previous question after a resolution had been read and before committee amendments had been reported was held to preclude reading or consideration of such amendments. Volume **VIII**, section **2686**.
- In order to prevent amendments the previous question is sometimes ordered on undebatable motions. Volume **V**, section **5490**.
- The ordering of the previous question to the final passage of a bill was held to exclude a motion to strike out the title. Volume **V**, section **5471**.

### AMENDMENTS—Continued.

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- (9) Motion for.—As Related to the Previous Question—Continued.
  - When the previous question has been ordered on a series of motions and its force has not been exhausted, the reconsideration of the vote on one of the motions does not throw it open to debate or amendment. Volume **V**, section **5493**.
  - When a vote taken under the operation of the previous question is reconsidered, the main question stands divested of the previous question and may be debated and amended without reconsideration of the motion for the previous question (Speaker overruled). Volume **V**, sections **5491**, **5492**.
  - The motion to commit under section 1 of Rule XVII is not debatable, but is amendable, unless the previous question is ordered on it. Volume **V**, sections **5570**, **5571**.
  - The motion to commit provided for in the rule for the previous question may be applied to a motion to amend the Journal. Volume **V**, section **5574**.
  - An opinion of the Speaker that the motion to commit is not in order when the previous question has been ordered simply on a pending amendment. Volume **V**, section **5573**.
  - After the previous question is ordered the motion to commit may be amended, as by adding instructions, unless such amendment be precluded by moving the previous question on the motion to commit. Volume **V**, sections **5582–5584**.
  - When the previous question has been ordered on a simple resolution (as distinguished from a joint resolution) and a pending amendment, the motion to commit should be made after the vote on the amendment. Volume **V**, sections **5585–5588**.
  - After the previous question had been ordered it was once held in order to move to commit with instructions to strike out a portion of an amendment already agreed to, although such a purpose might not be accomplished directly by a motion to amend. Volume **V**, section **5542**.
  - The ordering of the previous question on a bill and all amendments to final passage precludes debate on a motion to recommit but does not exclude amendments to such motion. Volume **VIII**, section **2741**.
  - The previous question when ordered on a bill and amendments to final passage continues in force until final disposition of the bill and is not vitiated by recommitment with instructions to report amendments. Volume **VIII**, section **2677**.

## (10) Motion for.—As Related to Debate.

- On a motion to amend the debate in the House is confined to the amendment, and may not include the general merits of the proposition. Volume **V**, sections **5049–5051**.
- The motion to strike out the enacting clause is in the nature of an amendment and debate on the motion is under the five-minute rule and may be closed at any time after debate has begun. Volume **VIII**, section **2618**.
- The closing of debate on a section and all amendments thereto applies to amendments offered subsequently. Volume **VIII**, section **2580**.
- A Member who has spoken once to the main question may speak again to an amendment. Volume **V**, sections **4993**, **4994**. Volume **VIII**, section **2449**.
- A Member who has occupied five minutes on a pro forma amendment, may not, by making another pro forma amendment, lengthen his time. Volume **V**, section **5222**.
- A Member proposing an amendment may offer an amendment to such amendment during the five minutes allotted him under the rule by may not thereby secure additional time for debate. Volume **VIII**, section **2562**.
- A Member who has the floor in debate may not yield to another Member to offer an amendment without losing control of his time. Volume **V**, section **5021**.
- When a Member yields of his time for debate an amendment may not be offered in the yielded time without his consent. Volume **V**, section **5032**.
- A Member may not offer an amendment in time secured for debate only. Volume VIII, section 2474.
- A Member who, having the floor in debate, yields to another to offer an amendment, loses his right to resume. Volume **V**, section **5031**.

- (10) Motion for.—As Related to Debate—Continued.
  - A Member who yields the floor to another to offer an amendment loses his right to reoccupy it. Volume **V**, section **5030**.
  - A Member yield time for amendment in the House, but a Member yielding relinquishes the floor. VIII, section 2470
  - A Member having control of the time may not yield for an amendment without losing the floor, and is not entitled to a second hour if another demands recognition. Volume **VIII**, section **2476**.
  - Amendments may not be offered in time yielded for debate only, and a Member yielding to another to propose an amendment loses the floor. Volume **VIII**, section **3187**.
  - A Member who, having the floor in debate, yields to another to offer an amendment loses his right to resume, and the Member to whom the floor is yielded is recognized for one hour. Volume **VIII**, section **2478**.
  - A Member yielding to another to offer an amendment thereby relinquishes control of the time allotted to him. Volume **VIII**, section **2471**.
  - A Member securing time for another in which to offer an amendment is recognized in his own right. Volume **VIII**, section **2471**.
  - A Member may control the time allowed him by the rules, yielding time to others for debate but not for amendment. Volume **V**, sections **5029**, **5030**.
  - The Member in charge of a bill in the House does not lose the floor by offering an amendment. Volume **VIII**, section **2469**.
  - A Member may yield to permit an amendment to be read for information, or to be voted upon at the close of general debate, without losing control of his time. Volume VIII, section 2477.
  - The rule permitting forty minutes of debate was held to apply to an amendment on which the previous question had been ordered before there had been debate either in the House or in Committee of the Whole. Volume **V**, section **5503**.
  - The rule for the forty minutes of debate does not apply to an amendment on which there has been no debate in a case wherein the motion for the previous question covers both the amendment and the original proposition, which has been debated. Volume **V**, section **5504**.
  - When, after a speech in favor of an amendment under the five-minute rule, no one claimed the floor in opposition, the Chairman recognized another Member favoring the amendment. Volume **VIII**, section **2557**.
  - The Member in charge, and not the proponent, is entitled to close debate on an amendment in the Committee of the Whole. Volume **VIII**, section **2581**.

### (11) Motion for.—Related to Suspension of the Rules and Special Orders.

- The motion to amend may not be applied to a motion to suspend the rules. Volume V, sections 5322, 5405, 5406, 6858, 6859.
- After a second is ordered on a motion to suspend the rules the motion may be withdrawn or modified by unanimous consent only. Volume **VIII**, section **3420**.
- The rules having been suspended simply for the introduction of a matter, that matter may be amended. Volume **V**, section **6842**.
- During consideration of a motion to suspend the rules and pass a bill it is not in order to move to commit the bill or to demand a separate vote on amendments pending with the bill. Volume **V**, section **6860**.
- On a motion to suspend the rules and pass a bill with amendments it is not in order to demand a separate vote on the amendments. Volume **VIII**, section **3171**.
- A motion to suspend the rules and pass a bill with amendments is a proposal to suspend all rules and it is not necessary to read the bill in its original form. Volume **VIII**, section **2871**.
- A bill offered for passage on a committee suspension day may carry with it only such amendments as are authorized by the committee. Volume **V**, section **6812**.

### AMENDMENTS—Continued.

- (11) Motion for.—Related to Suspension of the Rules and Special Orders—Continued.
  - The rules may be suspended by a single motion and vote, so as to permit the House to vote first on a special amendment to a bill and then on the bill itself. Volume **V**, section **6851**.
  - The Committee on Rules may report a resolution rescinding or modifying a special order of business. Volume **VIII**, section **3390**.

### (12) Motion for.—Relation to Points of Order.

- An amendment read for information is not pending and reservation of points of order is not required to preserve rights thereon. Volume **VIII**, section **3434**.
- A point of order against a proposition must be made before an amendment is offered to it. Volume **V**, sections **6907-6911**.
- A point of order against a proposition must be made before an amendment is offered. Volume **VIII**, section **3443**.
- A point of order may not be raised against a proposition after an amendment is offered and even a pro forma amendment precludes a question of order. Volume **VIII**, section **3445**.
- An amendment may not be offered to a paragraph in a bill until a point of order reserved against the paragraph has been disposed of. Volume **V**, sections **6872**, **6873**.
- An amendment may not be offered to a paragraph in a bill while a point of order against the paragraph is pending. Volume **VIII**, section **3452**.
- An amendment may not be offered to a motion against which a point of order is pending. Volume **VIII**, section **2824**.
- A point of order against a paragraph of a bill being read for amendment under the five-minute rule comes too late after the reading of the following paragraph. Volume **VIII**, section **2351**.
- If a portion of a proposed amendment be out of order the whole of it must be ruled out. Volume  $V_{2}$  section 5784.
- If any portion of an amendment is out of order the entire amendment is subject to a point of order. Volume **VIII**, sections **2878**, **2922**, **2970**, **2980**.
- Where any portion of an amendment is out of order it is sufficient ground for the rejection of the whole amendment. Volume **V**, sections **6878–6880**.
- An amendment being offered and the reading having begun, a point of order may interrupt the reading, and the Chair may rule the amendment out if enough has been read to show that it is out of order. Volume V, sections **6886–6887**. Volume VIII, sections **2912**, **3437**.
- An amendment against which a question of order has been raised may not be debated until the point of order has been disposed of. Volume **VIII**, section **2556**.
- By offering a pro forma amendment in Committee of the Whole a Member does not lose the right to insist on his pending point of order. Volume **V**, section **6874**.
- An instance in which the Chairman expressed himself in doubt as to the admissibility of an amendment and would resolve that doubt in favor of the amendment. Volume VII, section 1712.
- The motion to close the five-minute debate, while not debatable, is subject to amendment. Volume **VIII**, section **2578**.
- An instance in which the Chairman recalled a decision sustaining a point of order against an amendment and submitted the amendment for consideration. Volume **VII**, section **1580**.

## (13) Motion for.—As to Proposition in an Impeachment Trial.

- During an impeachment trail a proposition by managers or counsel is not amendable by Senators, but yields precedence to one made by a Senator. Volume **III**, section **2147**.
- A proposition offered by a Senator during an impeachment trial is amendable by Senators, but not by managers or counsel. Volume **III**, section **2147**.

### (14) Of Bills.—In Standing and Select Committees.

- In considering a bill the committee should set down the amendments on a separate paper. Volume IV, section 4667.
- It was formerly a requirement of rule as well as of the Manual that amendments should be entered on a separate piece of paper and not be interlined on the bill (footnote). Volume **IV**, section **4922**.
- Committees may not change the title or subject of bills committed to them, and must set down on a separate paper the amendments which they recommend. Volume **IV**, section **4557**.

### (15) Of Bills.—Procedure in the House.

- A bill is not amended on its first reading, but pending the engrossment and third reading. Volume **V**, section **5781**.
- In the House amendments are offered to any part of a bill after it is read the seoond time. Volume **IV**, section **3392**.
- In the consideration of bills on the House Calendar, the second reading is in full and amendments are not in order until after the reading is concluded, when they may be offered to any part of the bill. Volume **VII**, section **1052**.
- In the House amendments are offered to any part of a bill after it is read the second time. Volume VII, section 1051.
- A bill considered in the House is read in full but is not read for amendment under the 5-minute rule, and amendments are not in order until the reading of the bill is completed. Volume **VII**, section **1053**.
- The Member calling up on a House bill on Calendar Wednesday is recognized for one hour and may move the previous question, for the purpose of preventing debate or amendment, at any time. Volume **VII**, section **955**.
- Discussion of the Senate usage in considering bills for amendment (footnote). Volume IV, section 3410.
- A Senate bill may not be amended in the House after it has passed to the third reading. Volume **IV**, section **3393**.
- A new bill may be engrafted by way of amendment on the words "be it enacted," etc. Volume V, section 5781.
- An instance wherein a substitute text for a bill was offered as a substitute for the first section and agreed to, the remaining sections being stricken out afterwards. Volume V, section 5796.
- A proposition offered as a substitute amendment and rejected may nevertheless be offered again as an amendment in the nature of a new section. Volume **V**, section **5797**.
- An amendment in the form of a new and separate paragraph may be offered to any part of the bill to which it is germane. Volume **V**, section **5777**.
- It is in order by a motion to insert to effect a transfer of paragraphs from the latter to the first portion of a bill. Volume **V**, sections **5775**, **5776**.
- The text of a bill containing nonprivileged matter, privilege may not be created by a committee amendment in the nature of a substitute not containing the nonprivileged matter. Volume **IV**, section **4623**.
- The amendment of the number of the sections of a bill is done by the Clerk. Volume IV, section 3394. Volume V, section 5781.
- The Clerk is sometimes authorized to make a merely formal amendment to a bill that has passed the House. Volume **IV**, section **3443**.
- Instance wherein the Clerk was authorized to make such clerical changes in the table of contents, numbering and lettering, erroneous or superfluous cross references and other purely formal amendments as were required to conform to the action of the House and secure uniformity in typography, indentation, and numerical order of the text of a bill. Volume **VII**, section **1067**.

- (15) Of Bills.—Procedure in the House—Continued.
  - The pagination and marginal numerals are no part of the text of a bill and, after amendment, are altered, changed or transposed by the clerk to conform to the amended text without order. Volume **VIII**, section **2876**.
  - When a bill is considered for amendment the preamble is taken up after the body of the bill has been gone through. Volume **IV**, section **3411**.
  - After an amendment to the preamble of a bill has been considered it is too late to propose amendment to the text of the bill. Volume **VII**, section **1065**.
  - Amendments to the title of a bill are in order after its passage, and were formerly debatable even though the bill has passed under the operation of the previous question, but a later rule prohibits such debate. Volume **V**, section **5753**.
  - Amendments to the title of a bill are in order after its passage. Volume VIII, section 2906.
  - Amendments to the title of a bill are in order after its passage, and are not debatable. Volume **VIII**, section **2907**.
  - Amendments to the title of a bill, whether considered in the House or in Committee of the Whole, are not in order until after its passage. Volume **VIII**, section **2619**.
  - Instance in which the title of a bill was amended on a day subsequent to its passage. Volume **VIII**, section **2877**.
  - When unanimous consent has been given for the consideration of a bill, amendments may be offered and may not be prevented by the objection of a Member. Volume **V**, section **5782**.
  - Forms of special orders by limiting the time of consideration of a bill in the House and restricting amendments. Volume **IV**, sections **3231–3236**.
  - Form of special order authorizing consideration of amendments not otherwise in order. Volume **VIII**, section **831**.
  - Amendments authorized by special order may be supplanted or amended by germane propositions of the same import though expressed in different phraseology. Volume **VII**, section **781**.
  - A special order may provide that certain enumerated and described amendments shall be offered to a bill, and thereby exclude amendments to these amendments or other amendments. Volume **IV**, sections **3204**, **3205**.
  - Under a special order providing that a specified amendment "shall be voted on," that particular amendment only must be voted on and no similar amendment or substitute, even though germane, is in order. Volume **VII**, section **782**.
  - An example of a special order which provided for fixing a ratio number by specifying a series of numbers which might be offered successively as amendments. Volume **IV**, section **3204**.
  - An instance of the difficulties arising from the terms of a special order, which permitted two substitute amendments to a bill to be pending at once. Volume **IV**, section **3206**.
  - In 1886 the House abandoned the rule prohibiting the amendment of one bill by offering the substance of another bill pending before the House. Volume **V**, section **5780**.
  - Under rules of the House which have not disappeared, it was held that a resolution of the House might not by amendment be changed to a joint resolution or a bill. Volume **IV**, sections **3376**, **3377**.
  - A resolution of the House may not by amendment be changed to a bill. Volume VIII, section 3446.
  - A joint resolution may be changed to a simple resolution by amendment. Volume VII, section 1047.
  - A joint resolution was substituted for a bill in amending the census act. Volume **VII**, section **1040**. A concurrent resolution may be changed to a joint resolution by amendment. Volume **VII**, sections
    - 1037, 1045.

- (15) Of Bills.—Procedure in the House—Continued.
  - A joint resolution may be changed in a concurrent resolution by amendment. Volume VII, sections 1043, 1044, 1046.
  - A Senate joint resolution changed by amendment of the House to a concurrent resolution is still a Senate measure and the enacting clause conforms to that requirement. Volume **VII**, section **1044**.

# (16) Of Bills.—In relation to Motions to Lay on the Table, Refer, and Recommit.

- A proposed amendment to a pending bill being laid on the table, the bill goes there also. Volume **V**, section **5423**.
- A proposed amendment being laid on the table carries with it the pending measure to which offered. Volume VIII, section 2656.
- The Senate has a rule that an amendment may be laid on the table without carrying the pending measure with it. Volume **V**, section **5425**.
- After discussion the Senate decided out of order a motion to refer an amendment to a pending bill without the bill itself. Volume V, section 5557.
- The right to move the recommit a House bill with Senate amendment belongs to a Member opposed to the bill rather than to one opposed to the Senate amendment only. Volume **VIII**, section **2772**.
- It is not in order to oppose in instructions embodied in a motion to recommit any proposition which would not be in order if proposed as an amendment to the bill. Volume **VIII**, sections **2701**, **2703**, **2704**, **2707**, **2710**, **2712**, **2726**.
- The ordinary motion to recommit may be amended, as by adding instructions, unless such amendment is prevented by moving the previous question. Volume **VIII**, sections **2695**, **2738**, **2762**.
- Unless the previous question has been ordered, instructions offered in connection with a motion to recommit may be amended. Volume **VIII**, sections **2698**, **2699**, **2712**.
- Unless the previous question is ordered, a motion to recommit with instructions is open to amendment, and a substitute striking out all proposed instructions and substituting others can be ruled out as interfering with the right of the minority to move recommitment. Volume **VIII**, section **2759**.
- A substitute proposing to amend instructions accompanying a motion to recommit must be germane. Volume **VIII**, section **2711**.
- It is not in order in a motion to recommit to propose to strike out or modify an amendment previously adopted by the House. Volume VIII, sections 2713, 2714, 2715, 2717, 2719, 2723, 2724, 2727.
- While a motion to recommit with instructions to strike out an amendment adopted by the House is not in order, a motion is admissible accompanied by instruction striking out the text perfected by such an amendment. Volume **VIII**, sections **2698**, **2727**.
- While a motion to recommit may not provide instruction to strike out an amendment agreed to by the House, it may nevertheless provide instructions to insert an amendment previously rejected by the House. Volume **VIII**, section **2728**.
- A special order providing that the previous question be considered as ordered "without intervening motion except one motion to recommit" was held to preclude both amendment and debate on the motion to recommit. Volume **VII**, section **776**.

# (17) Of Bills.—In Committee of the Whole.

- A Committee of the Whole may not alter, even by unanimous consent, an order of the House. Volume VII, section 786.
- In the House a motion may be withdrawn before action thereon, but in Committee of the Whole withdrawal of motions or amendments is by unanimous consent only. Volume **VIII**, sections **2465**, **2859**.
- In the early days of the House the times for general debate and amendment in Committee of the Whole were not so rigidly fixed as at present. Volume **IV**, section **4760**.

## AMENDMENTS—Continued.

- (17) Of Bills.—In Committee of the Whole—Continued.
  - The rules contemplate that general debate in Committee of the Whole shall be closed by order of the House before amendments may be offered. Volume **V**, section **5221**.
  - In Committee of the Whole amendments are not in order until general debate has been closed. Volume IV, section 4744.
  - In Committee of the Whole amendments are not in order on the first reading of the bill. Volume **VIII**, section **2436**.
  - The reading of a bill for amendment in Committee of the Whole was provided by a former rule and is continued by usage. Volume **IV**, section **4752**.
  - In reading a bill for the first time in Committee of the Whole committee amendments are read in full. Volume **VIII**, sections **2337**, **2864**.
  - Bills are read for amendment in Committee of the Whole by sections or paragraphs and amendments are not in order until the reading of the section or paragraph has been completed. Volume **VIII**, section **2866**.
  - Whether a bill shall be read by paragraphs, sections, or subsections when read for amendment in the Committee of the Whole is not governed by arbitrary rule but by practical considerations of convenience as determined by the Chairman. Volume **VIII**, sections **2341**, **2346**.
  - Portions of bills concluding with semicolons are subparagraphs and when considered in the Committee of the Whole are passed over for amendment until the major paragraph has been read in full. Volume **VIII**, section **2352**.
  - While under the practice of the House appropriation bills and revenue bills are read for amendment by paragraphs and other bills by sections, the Chairman has on occasion authorized the reading of such other bills by paragraphs where the text of the bill was such as to warrant it. Volume **VIII**, section **2340**.
  - During the reading of a bill for amendment, a paragraph or amendment when once reported may not be read a second time except by order of the committee. Volume **VIII**, section **2870**.
  - A special order making committee amendments to any part of the bill in order at any time was construed to permit the offering of amendments to paragraphs already passed in reading for amendment. Volume **VII**, section **792**.
  - In the consideration of a bill in the Committee of the Whole, the committee in charge of a bill was authorized to return to any section or paragraph which had been passed for the purpose of offering amendments. Volume **VII**, section **1067**.
  - In reading a bill for amendment it is not in order to return to a paragraph already acted on. Volume **VIII**, section **2898**.
  - The motion to return to a portion of a bill passed in reading for amendment is not privileged and a paragraph or section so passed may be again taken up by unanimous consent only. Volume **VIII**, section **2930**.
  - In considering a bill for amendment under the five-minute rule, it is in order to return to a paragraph already passed only by unanimous consent. Volume **IV**, sections **4746**, **4747**.
  - In considering a bill for amendment under the five-minute rule an amendment offered as a separate paragraph or section is not in order until the pending paragraph has been perfected and disposed of. Volume **VIII**, section **2356**.
  - Amendments in the form of new sections or paragraphs are not considered until all amendments to the pending section or paragraph have been disposed of. Volume **VIII**, section **2358**.
  - When it is proposed to offer an amendment to strike out a section consisting of several paragraphs, of a bill which is being considered by paragraphs, the amendment may be moved to the first paragraph with notice that if it be agreed to, a similar motion will be made to strike out the succeeding paragraphs as they are reached. Volume **VIII**, section **2901**.

- (17) Of Bills.—In Committee of the Whole—Continued.
  - In consideration under the five-minute rule a paragraph is not passed until the next one is read, although the Committee of the Whole may in the meantime have risen. Volume **IV**, section **3833.**
  - In reading a bill for amendment under the five-minute rule a paragraph is passed when an amendment proposing the adoption of a new section is entertained, but of such amendment is ruled out on a point of order, the paragraph last read is still pending. Volume **VIII**, section **2867**.
  - Consideration of an amendment offered as a new section closes debate and amendment on the section pending at the time the new section is offered. Volume **VIII**, section **2582**.
  - In reading a bill under the five-minute rule, a section or paragraph is considered as having been passed for amendment or debate when an amendment in the form of a new section or paragraph is taken up for consideration. Volume **VIII**, section **2357**.
  - Disposition of an amendment offered as a new section closes to debate or amendment the section pending when the amendment was offered. Volume **VIII**, section **2358**.
  - A paragraph passed over by unanimous consent during the reading of a bill for amendment in the Committee of the Whole is recurred to when reading of the bill has been concluded, and an earlier motion to return to it is not in order. Volume **VIII**, section **2336**.
  - A special order making committee amendments to any part of the bill in order at any time was construed to permit the offering of amendments to paragraphs already passed in reading for amendment. Volume **VII**, section **792**.
  - During consideration of a bill by sections for amendments the Chair may direct a return to a section where, by error, no action was had on a pending amendment. Volume **IV**, section **4750**.
  - An amendment to insert in a bill a new section having been presented and debated before an opportunity was given to amend fully the section last read, the Chairman held that it was in order to recur to the latter section. Volume **IV**, section **4749**.
  - A negative vote on an amendment offered to a preceding paragraph does not prevent the offering of a similar amendment as a new section. Volume **VIII**, section **2845**.
  - Form of special order authorizing consideration of a bill in Committee of the Whole without intervention of points of order either against provisions of the original bill or certain amendments recommended by the committee reporting the bill. Volume **VII**, section **832**.
  - A resolution authorizing the offering of an amendment otherwise not in order during consideration of a bill pending in Committee of the Whole was held to be privileged when reported by the Committee on Rules. Volume **VIII**, section **2258**.
  - Where a special order provided for a vote on an amendment at a designated time, the Chairman at that time put the question, and pending amendments to the amendment were not acted upon. Volume **VII**, section **795**.
  - When a House bill with Senate amendments is committed to the Committee of the Whole that committee considers only the amendments. Volume **V**, section **6192**.
  - In Committee of the Whole a Senate amendment, even though it be very long, is considered as an entirety and not by paragraphs or sections. Volume **V**, section **6194**.
  - A Senate bill with a proposed committee amendment in the nature of a substitute being under consideration in Committee of the Whole, the bill was first read by sections for amendment, and then the substitute was perfected. Volume **IV**, section **4741**.
  - The rule governing the five-minute debate on amendments in Committee of the Whole. Volume Volume V, section 5221.
  - Pro forma amendments were in use in five-minute debate as early as 1868. Volume Volume V, section 5778.
  - The Committee of the Whole may, after the five-minute debate has begun, close debate on the section, paragraph, or pending amendments, but this does not preclude further amendment. Volume Volume V, section **2566**.

- (17) Of Bills.—In Committee of the Whole—Continued.
  - After debate under the five-minute rule has begun on an amendment the motion to close debate is privileged. Volume **VIII**, section **2567**.
  - A motion to close debate in Committee of the Whole is in order at any time after the five-minute debate begins and is not precluded because there has been no debate in opposition to the pending amendment. Volume **VIII**, section **2578**.
  - Closing debate under the five-minute rule on a section doe not preclude the offering of amendments. Volume **VIII**, section **2579**.
  - The closing debate on a section and all amendments thereto applies to amendments offered subsequently. Volume **VIII**, section **2580**.
  - A motion to close debate on the pending section and amendments thereto does not apply to amendments proposing a new section. Volume **VIII**, section **2582**.
  - The committee having by vote fixed the time for closing debate on a pending section and amendments thereto, a motion to change such time is not in order. Volume **VIII**, section **2588**.
  - An order having been adopted by the Committee of the Whole closing all debate on a section, the chairman declined to entertain request for unanimous consent to amend the order. Volume **VIII**, section **2589**.
  - An order of Committee of the Whole closing debate on the pending section and amendments thereto is not applicable to a motion to strike out the enacting clause. Volume **VIII**, section **2632**.
  - A motion that the Committee of the Whole report a bill with the recommendation that it be referred may not be made until it has been read for amendments. Volume **IV**, sections **4761**, **4762**.
  - A bill may not be laid aside with a favorable recommendation in Committee of the Whole until the reading for amendment is completed. Volume **IV**, sections **4759**, **4760**.
  - In Committee of the Whole a motion to amend a bill has precedence over a motion to rise and report it. Volume **VIII**, section **2364**.
  - The reading of a bill for amendment in Committee of the Whole being concluded, a motion to strike out the enacting clause is not order. Volume **VIII**, section **2368**.
  - The requirement as to consideration in Committee of the Whole applies to amendments as well as to bills. Volume IV, sections 4793, 4794.
  - A bill being alleged to be improperly before the Committee of the Whole, a motion to report it with recommendations was held in order before it had been considered for amendment. Volume **IV**, section **4784**.
  - When a special order directs a Committee of the Whole to report "pending amendments" this does not include an amendment only partially read when the Committee of the Whole rises. Volume **IV**, section **3229**.
  - A Committee of the Whole ordinarily reports only such amendments as it has agreed to, but sometimes, by direction of a special order, it reports also amendments pending and undisposed of when it rises. Volume **IV**, sections **3225–3228**.
  - The fact that a proposition has been rejected by the Committee of the Whole does not prevent it from being offered as an amendment when the subject comes up in the House. Volume **IV**, sections **4878–4880**.
  - An instance where the Committee of the Whole reported a new resolution in lieu of one referred to it. Volume **IV**, section **4878**.
  - In the Committee of the Whole an amendment to the preamble of a bill or joint resolution is considered after the bill has been read for amendment. Volume **VII**, section **1065**.

# (18) Of Bills.—Action on When Reported from Committee of the Whole.

It is a frequent practice for the House, by unanimous consent, to act at once on all the amendments to a bill reported from the Committee of the Whole, but it is the right of any Member to demand a separate vote on any amendment. Volume **IV**, sections **4893**, **4894**.

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## AMENDMENTS—Continued.

- (18) Of Bills.-Action on When Reported from Committee of the Whole-Continued.
  - Form of rule authorizing Members to demand a separate vote on each amendment recommended by the Committee of the Whole. Volume **VII**, section **803**.
  - A separate vote in the House on a perfecting amendment offered in the Committee of the Whole and incorporated in an amendment reported to the House is not in order and may be had only by unanimous consent. Volume **VIII**, sections **2422**, **2427**.
  - The previous question may be moved on a portion of the amendments to a bill reported from the Committee of the Whole, leaving the remaining amendments open to debate and amendment. Volume **VIII**, section **2679**.
  - Amendments reported from the Committee of the Whole should be voted on in the order in which they are reported, although they may be inconsistent one with another. Volume **IV**, sections **4881**, **4882**.
  - All amendments to a bill reported from the Committee of the Whole stand on an equal footing, and must be voted on by the House. Volume **IV**, section **4871**.
  - A proposition reported from the Committee of the Whole, as an entire and distinct amendment, may not be divided, but must be voted on in the House as a whole. Volume **IV**, sections **4883–4892**.
  - An amendment in the nature of a substitute is reported from the Committee of the Whole in its perfected form, amendments to the substitute not being noted in the report. Volume **IV**, sections **4900–4903**.
  - When a Senate bill is reported by the Committee of the Whole with an amendment in the nature of a substitute and the House rejects the substitute, and the previous question is operating, the vote recurs on the Senate bill without amendment. Volume **VIII**, section **2427**.
  - The practice of report Committee of the Whole amendments only in their perfected forms had its origin in an old rule. Volume **IV**, section **4904**.
  - The Committee of the Whole having reported two amendments as distinct, the one from the other, the Speaker held that they should be considered independently, although apparently one was a proviso attaching to the other. Volume **IV**, section **4905**.
  - If a Committee of the Whole amend a paragraph and subsequently strike out the paragraph as amended, the first amendment falls, and is not reported to the House or voted on. Volume **IV**, section **4898**. Volume **VIII**, section **2421**.
  - When a bill is reported from the Committee of the Whole with amendments it is in order to submit additional amendments, but the first question is on the amendments reported. Volume **IV**, sections **4872–4876**.
  - An amendment reported from the Committee of the Whole may not be withdrawn, and a question as to its validity is not considered by the Speaker. Volume **IV**, section **4900**.
  - Amendments reported to the House by the Committee of the Whole are subject to amendment and the bill itself is open to amendment in the House unless the previous question is ordered. Volume **VIII**, section **2419**.
  - The right to debate and amend a bill reported from the Committee of the Whole depends upon the will of the House. Volume **IV**, section **4895**.
  - Amendments rejected in Committee of the Whole are not reported to the House. Volume **IV**, section **4877**.
  - An amendment reported from Committee of the Whole striking out all after the enacting clause of a bill and inserting new matter is, when reported, treated like any other amendment reported from that committee. Volume **V**, section **5341**.
  - The rejection of an amendment by the Committee of the Whole does not preclude the offering of the same amendment in a motion to recommit with instructions. Volume **VIII**, section **2700**.
  - The recommendation of the Committee of the Whole to recommit a bill being decided in the negative, the question was held to recur on the amendments and bill under a special rule ordering the previous question on the bill and amendments to final passage. Volume **VIII**, section **2375**.

## AMENDMETS—Continued.

#### (18) Of Bills.—Action on When Reported from Committee on the Whole—Continued.

- A special rule, ordering the previous question on a pending bill and amendments to final passage when reported from the Committee of the Whole, was held not to preclude a recommendation by the Committee on the Whole that the bill be recommitted. Volume **VII**, section **777**.
- The Committee of the Whole having decided between two propositions and the House having agreed to the amendment embodying that decision, it was held to be in order in the House to move to recommit, with instructions that in effect brought the two propositions to the decision of the House. Volume **V**, section **5592**.
- The Committee of the Whole having recommended disagreement to a Senate amendment, and the House having negatived a motion to concur in the recommendation, it was held that the House had agreed to the amendment. Volume **V**, section **6168**.
- THe hour for taking a vote having arrived an amendment pending and undisposed of in Committee of the Whole at the time is not acted on in the House. Volume **IV**, section **4910**.
- When the Committee of the Whole is discharged from the consideration of a bill the House, in lieu of a report from the Chairman, accepts the minutes of the Clerk as evidence of amendments agreed to. Volume **IV**, section **4922**.

## (19) Of Bills.—In the House as in Committee of the Whole.

- When a bill is considered "in the House as in Committee of the Whole" it is read the first time by title only and immediately thereafter by sections for amendment under the five-minute rule. Volume **VIII**, section **2433**.
- Consideration "in the House as in Committee of the Whole" comprises reading for amendment and debate under the five-minute rule without general debate. Volume **VIII**, section **2431**.
- Union Calendar bills considered in the House as in the Committee of the Whole are read for amendment under the five-minute rule by section and not by paragraphs. Volume **VIII**, section **2434**.
- A bill being under consideration "in the House as in Committee of the Whole" an amendments has been completed. Volume **IV**, sections **4933**, **4934**.
- During consideration of a bill "in the House as in Committee of the Whole" the previous question may be demanded while Members yet desire to offer amendments. Volume **IV**, sections **4925**– **4929**.
- Procedure for amendment of the title when the bill is considered in the House as in Committee of the Whole. Volume IV, section 3416.

## (20) Of Bills.—Perfecting Paragraphs Proposing Legislation on General Appropriation Bills.

- A paragraph which proposes legislation in a general appropriation bill, being permitted to remain, may be perfected by a germane amendment. But this does not permit an amendment which adds additional legislation. Volume VII, sections 1405, 1413, 1414, 1415, 1416, 1420, 1425, 1431, 1435, 1600, 3054.
- A paragraph which proposes legislation is a general appropriation bill being permitted to remain, it may be perfected by any germane amendment. Volume **IV**, sections **3823–3835**.
- When a paragraph which changes existing law has been by general consent allowed to remain it may be perfected by any germane amendment. Volume **IV**, section **5805**.
- In an appropriation bill a paragraph embodying legislation may be perfected by a germane amendment, but this does not permit an amendment which adds additional legislation. Volume **IV**, sections **3836**, **3837**.
- Where a Senate amendment proposes on a general appropriation bill an expenditure not authorized by law or legislation, it is in order in the House to perfect it by germane amendments. Volume **IV**, sections **3913–3916**.

# (20) Of Bills.—Perfecting Paragraphs Proposing Legislation on General Appropriation Bills—Continued.

- A proposition germane but involving legislation has sometimes been admitted as an amendment to a Senate amendment to an appropriation bill and sometimes ruled out. Volume **IV**, sections **3909–3912**.
- A paragraph in an appropriation bill changing existing law may be perfected only by germane amendments. Volume **IV**, section **3838**.
- Pending the engrossment of a general appropriation bill an amendment proposing legislation may be authorized by the adoption of a report from the Committee on Rules. Volume **IV**, section **3844**.
- An amendment to the description of the object for which an appropriation is made is not legislation. Volume **IV**, section **3864**.

# (21) Of Bills.—By the Senate Generally.

- A clause stricken out on a point of order but inadvertently retained in the bill when massaged to the Senate, was held to be a part of the text when the bill is taken from the Speaker's table with Senate amendments. Volume **VIII**, section **3345**.
- Either House may amend a bill of the other before passing it. Volume V, section 6163.
- A House bill massaged from the Senate with amendments requiring consideration in Committee of the Whole goes to the Speaker's table, and if not disposed of by unanimous consent is referred by the Speaker to its appropriate committee. Volume VI, section 732. Volume VIII, section 3187.
- Instance wherein a motion to suspend the rules was utilized in taking a bill from the Speaker's table and agreeing to Senate amendments. Volume **VIII**, section **3425**.
- A motion to suspend the rules and take from the Speaker's table for consideration a House bill with Senate amendments being rejected, the bill is referred directly from the Speaker's table, to the standing committee having jurisdiction. Volume **VI**, section **733**.
- A motion to take from the Speaker's table a House bill with Senate amendments, disagree to the amendments, and send to conference, precludes the motion to concur and is not in order. Volume **VIII**, section **2387**.
- A House bill returned with Senate amendment requiring consideration in the Committee of the Whole may not be called up for consideration but is referred directly from the Speaker's table to the standing committee having jurisdiction. Volume **VI**, section **731**.
- Instance wherein a bill with Senate amendments was taken from the Speaker's table and the Senate amendment agreed to by resolution from the Committee on Rules. Volume **VIII**, section **3149**.
- The length of time a House bill transmitted from the Senate with Senate amendments lies on the Speaker's table before reference is within the discretion of the Speaker. Volume **VIII**, section **2391**.
- One House may amend a bill of the other by striking out all after the enacting clause and inserting a new text. Volume V, section 6321.
- A Senate amendment is not subject to the point of order in the House that it is not germane to the House bill. Volume **VIII**, section **3425**.
- Where the Senate had amended a House bill by striking out a section it was held in order in the House to concur with an amendment inserting a new text in lie of that stricken out. Volume **V**, section **6186**.
- In amending a Senate amendment the House is not confined within the limits of amount set by the original bill and the Senate amendment. Volume **VIII**, section **6186**.
- An amendment of one House being amended by the other, the first House may amend the last amendment, but further amendment is not permissible. Volume **V**, sections **6176**, **6177**.
- A bill of one House being passed in the other with amendment, the originating House may concur with an amendment, whereupon the other House may concur with still anther amendment, but here the process stops. Volume **V**, section **6163**.

- (21) Of Bills.—By the Senate Generally—Continued.
  - A motion proposing a substitute for a Senate amendment yields to a motion for a perfecting amendment. Volume VIII, section 3184.
  - An instance of substitute amendments between the Houses carried to the furtherest degree. Volume **V**, section **6178**.
  - One House may agree outright in an amendment of the other, may agree with an amendment, or may disagree outright. Volume **V**, section **6163**.
  - When the originating House disagrees to the amendment of the other House the latter may recede from or insist on its own amendment, but may not couple an amendment with this action. Volume **V**, section **6163**.
  - When the House disagrees to a Senate amendment after amending it the adopted amendment is of no effect. Volume **V**, section **6169**.
  - A bill with amendments of the other House is privileged after the stage of disagreement has been reached. Volume VI, section 756.
  - A motion being made to agree to an amendment of the other House with an amendment, it is in order to perfect that amendment by another amendment and a substitute. Volume V, section 6175.
  - The previous question having been ordered on a motion to agree to a Senate amendment to a House bill, a motion to recommit is in order. Volume **VIII**, section **2744**.
  - The House having receded from its disagreement to Senate amendments they are open to amendment precisely as before the original disagreement. Volume **V**, sections **6212–6214**.
  - The process of amending Senate amendments in Committee of the Whole and the subsequent agreement of the House to the amendments as amended. Volume **V**, section **6193**.
  - Under the later practice, Senate amendments when reported from the Committee of the Whole are voted on en bloc and only those amendments are voted on severally on which a separate vote is demanded. Volume **VIII**, section **3191**.
  - General appropriation bills with Senate amendments reported back to the House from the Committee on Appropriations are privileged and are subject to motions authorized by the Committee. Volume **VIII**, section **3187**.
  - In the consideration of Senate amendments in the House an amendment must be germane to the particular Senate amendment to which it is offered, it not being sufficient that it should be germane to provisions of the bill. Volume **V**, sections **6188–6191**.
  - In amending a Senate amendment the House is not confined within the limits of amount set by the original bill and the Senate amendment. Volume **V**, section **6187**.
  - The inability of the two Houses to agree on even the slightest amendment to a bill causes the loss of the bill. Volume **V**, sections **6233–6240**.
  - House bills with Senate amendments which do not require consideration in a Committee of the Whole are privileged and may be called up from the Speaker's table for immediate consideration. Volume **VI**, section **728**.

# (22) Bills.—By the Senate in Revenue Matters.

- Revenue bills must originate in the House, but the Senate may concur with amendments. Volume II, section 1480.
- Instances wherein the Senate has acquiesced in the constitutional requirement as to revenue bill while holding to a broad power of amendment. Volume **II**, sections **1497–1499**.
- In 1872 the House and Senate, after discussion disagreed as to limitations of Senate amendments to a revenue bill of the House. Volume **II**, section **1489**.
- In 1874 the House declined to take issue with the Senate over an amendment of that body authorizing certain Government obligations. Volume **II**, section **1490**.
- Instance wherein proposed Senate amendments to a revenue bill were questioned in the House as an invasion of the constitutional prerogatives in relation to revenue legislation. Volume **VI**, section **322**.

- (22) Of Bills.—By the Senate in Revenue Matters—Continued.
  - The Senate having added certain revenue amendments to a nonrevenue House bill, the House ordered the bill to be returned to the Senate. Volume **II**, section **1495**.
  - It is for the House and not the Speaker to decide whether or not a Senate amendment to a revenue bill violates the privileges of the House. Volume **II**, section **1322**.
  - A question relating to the invasion of the constitutional prerogatives of the House by a Senate amendment comes too late after the bill has been sent to conference. Volume VI, section 314. Instance wherein a Senate amendment affecting the revenue was not objected to until the stage of conference. Volume VI, section 314.

#### (23) Of Bills.—Senate Amendments in Relation to Precedence of Motions.

- The motion to amend an amendment of the other House has precedence of the motion to agree or disagree. Volume V, sections 6164, 6169-6171.
- When Senate amendments are taken up for the first time, the motion to concur with an amendment takes precedence over the simple motion to concur, but after the House has disagreed the order is reversed and subsequently the motion to recede and concur takes precedence over the motion to recede and concur with an amendment. Volume **VIII**, sections **3200**, **3202**, **3203**.
- The stage of disagreement not being reached, the motion to concur in an amendment of the other House with an amendment has precedence of the simple motion to concur. Volume **V**, section **6321.**
- The stage of disagreement having been reached, the motion to recede and concur takes precedence of the motion to recede and concur with an amendment. Volume **VIII**, section **3198**.
- Amendments being in issue between the Houses, the motion to recede may be repeated at a new stage of the proceedings. Volume **V**, section **6207**.
- The stage of disagreement having been reached, the motion to recede and concur takes precedence of the motion to recede and concur with an amendment. Volume **V**, sections **6219–6223**.
- A question of personal privilege has been given precedence over privileged Senate amendments remaining to be disposed of aster the rejection of a conference report. Volume III, section **2531.**

# (24) Of Bills.—Senate Amendments Considered in the House

- For the purposes of amendment, a Senate amendment has the status of an original bill when considered in the House, and the four amendment permitted by the rule may be pending simultaneously. Volume **VIII**, sections **2825**, **2939**.
- When a House bill with Senate amendments is taken from the Speaker's table and laid before the House the Senate amendments must be reported, and any Member may demand a separate vote on any amendment. Volume **VIII**, section **2400**.
- When Senate amendments to a House bill are considered in the House a separate vote may be had on each amendment. Volume **VIII**, section **2383**.
- Senate amendments taken up in the House are read before consideration begins. Volume VII, section 1058. Volume VIII, section 3232.
- A special order to lay before the House a bill on the Speaker's table with the previous question ordered on a motion to concur in Senate amendments, does not prevent submission of a motion to recommit. Volume **VII**, section **778**.
- When Senate amendments to a House bill are considered in the House they are taken up in their order. Volume **V**, sections **6197**, **6198**.
- A motion to lay on the table a House bill returned with Senate amendments is in order. Volume **V**, sections **6201–6203**.

- (24) Of Bills.—Senate Amendments Considered in the House.—Continued.
  - Early instances where one House postponed to an indefinite time bills returned from the other with amendments disagreed to and requests for a conference. Volume **V**, section **6199**.
  - Form of special order for considering numerous Senate amendments to a House bill without permitting debate and a vote on each separate amendment, and for asking a conference at the same time. Volume **IV**, sections **3243–3249**.
  - Form of unanimous-consent agreement for the consideration of a Senate amendment. Volume **VIII**, section **3187**.
  - One House may pass a bill with blanks to be filled by the other House. Volume V, section 5781. Correction of an error whereby a Senate amendment to a House bill had failed to be included in a message. Volume V, section 6606.
- (25) Of Bills.—Senate Amendments Not to Change Text to which Both Houses Have Agreed.
  - When a bill with Senate amendments is taken from the calendar for consideration, only the amendments are before the House, and the remainder of the bill, having been agreed to by both Houses, is not subject to further consideration. Volume **VIII**, section **3187**.
  - In considering in the House Senate amendments to a House bill it is not in order to change the text to which both Houses have agreed. Volume V, section 6180.
  - The House may not, even by unanimous consent, change the text to which both Houses have agreed. Volume **V**, section **6179**.
  - The text to which both Houses have agreed may not be amended, even by adding a new section at the end of the bill. Volume **V**, section **6182**.
  - The text to which both Houses have agreed may not be changed in the slightest particular. Volume **V**, section **6181**.
  - The text to which both Houses have agreed may not be changed except by the unanimous consent of both Houses. Volume **V**, sections **6433–6436**.
  - The fact that an amendment proposed to a Senate amendment would in effect change a provision of the text to which both Houses have agreed, does not constitute a reason why the Speaker should rule it out. Volume **V**, sections **6183–6185**.

## (26) Of Bills.—Senate Amendments and Principles as to Receding in Relation Thereto.

- By receding from its disagreement to a Senate amendment, the House does not thereby agree to the same. Volume **V**, section **6215**.
- One House having receded from certain of its amendments, may not at a subsequent stage recall their action in order to form a new basis for a conference. Volume **V**, section **6251**.
- An instance wherein one House receded from its own amendment after the other House had returned it concurred in with an amendment. Volume **V**, section **6266**.
- Both Houses insisting and neither asking a conference, the bill failed. Volume **V**, section **6228**. It was very early insisted on as a principle, that where one House proposes to an appropriation
- bill an amendment firmly resisted by the other, the proposing House should recede. Volume **IV**, section **3905**.

# (27) Of Bills.—Senate Amendments and Principles as to Adherence in Relation Thereto.

- when both Houses have insisted neither inclining to recede, it is in order to adhere, but in parliament adherence is not usually voted until these have been at least two conferences. Volume **V**, section **6163**.
- One House after an amendment or disagreement by the other, may at once adhere, but this does not preclude the granting of the request of the other House for a conference. Volume **V**, sections **6241–6244**.
- An instance of immediate adherence to a first disagreement. Volume V, section 6303.

## (27) Of Bills—Senate Amendments and Principles as to Adherence in Relation Thereto— Continued.

- The Senate having disagreed to an amendment of the House, and the House having insisted, the Senate adhered, whereupon the House, for the first time asked a conference, which was granted. Volume V, section 6309.
- The House may recede from its disagreement to certain amendments and adhere to it as to others. Volume **V**, section **6229**.
- After the House had adhered it reconsidered its action, receded from its disagreement, and agreed to the Senate amendment with an amendment. Volume **V**, section **6253**.

Instances where after one House had adhered the other receded. Volume V, sections 6247–6250. One House having adhered may, at the next stage, vote to further adhere. Volume V, section 6251. A vote to adhere may not be accompanied by a request for a conference. Volume V, section 6303. The House that votes to adhere does not ask a conference, but the other House may. Volume V,

section **6308.** 

- Conferences are not asked after an adherence by both Houses, but have often been asked and granted where only one House has adhered. Volume V, sections **6241–6244.**
- An instance wherein the Senate disregarded a request for a conference and voted to adhere. Volume V, section 6315.
- After an adherence by one House the other has asked a conference both with and without having voted to insist. Volume **V**, sections **6242–6244**.
- One House having adhered the other may further insist and ask a conference. Volume V, sections 6245, 6245.
- One House, having adhered, may recede from its adherence and agree to a conference asked by the other. Volume V, section 6251.
- An adherence by both Houses to disagreement over amendments causes a bill to fall. Volume V, section 6163.
- In many instances bills have been lost by the adherence of both Houses, sometimes in earlier days, when no effort at adjustment by conference had been made. Volume **V**, sections **6233–6240**.
- Bills on which one House had adhered have been lost by the expiration of the Congress, even while the roll was being called, on a motion to recede that might have passed the bill. Volume **V**, sections **6230–6232**.
- Instance where a House bill returned with Senate amendments adhered to was postponed indefinitely. Volume **V**, section **6200**.

#### (28) Of Bills.—Senate Amendments and Conferences Thereon.

- While the rule requires the reference to the appropriate standing committee of House bills returned with Senate amendments requiring consideration in the Committee of the Whole, the usual practice is to take such bills from the Speaker's table and send them to conference by unanimous consent. Volume **VI**, section **732**.
- Form of special order discharging committee from further consideration of House bill with Senate amendments and asking conference. Volume **VII**, sections **820**, **821**.
- Forms of special order making in order a motion to take from the Speaker's table and send to conference bill with senate amendments. Volume **VII**, section **822**.
- Motions for conference are not in order until all Senate amendments have been disposed of. Volume VIII, section 3210.
- It was formerly the more regular practice for the House disagreeing to amendments of the other to leave the asking of a conference to that other House. Volume **V**, sections **6278–6285**.
- It is so unusual in later practice for the House disagreeing to an amendment of the other to ask a conference, that an omission so to do caused a question. Volume **V**, section **6273**.

- (28) Of Bills.—Senate Amendments and Conferences Thereon—Continued.
  - One House may pass a bill of the other with amendments, and immediately without waiting for the other House to disagree, may ask a conference. Volume **VIII**, section **3214**.
  - Conferences are generally held in the Senate portion of the Capitol, and with closed doors, although in rare instances Members and others have been admitted to make arguments (footnote). Volume **V**, section **6254**.
  - Sometimes one House disregards the request of the other for a conference and recedes from its disagreement, thereby rendering a conference unnecessary. Volume **V**, sections **6316–6318**.
  - While the managers may perfect by germane amendments propositions committed to them, they may not, under the later practice, go beyond the differences of the two Houses in so doing. Volume **V**, sections **6409-6413**.
  - Where one House strikes out all of a bill of the other after the enacting clause and inserts a new text, conferees have a wide discretion in incorporating germane amendments and may even report a new bill on the subject. Volume **VIII**, section **3263**.
  - The House having rejected a motion to further insist and agree to a conference asked by the Senate, the Speaker ruled that a motion to ask a conference was not in order at the same stage. Volume **V**, section **6269**.
  - When any portion of a conference report is ruled out on a point of order the effect is as if the report had been rejected by a vote of the House, and motions for dispositions of Senate amendments and for conference are in order de novo. Volume **VIII**, sections **3256**, **3257**, **3259**.
  - It has been held that a resolution from a committee recommending a request for a conference on certain disagreements as to amendments must be acted on before the preferential motion to agree. Volume **V**, section **6271**.
  - Conference reports are sometimes amended by concurrent action of the two Houses. Volume V, sections 6536, 6537.
  - A provision changing the text to which both Houses have agreed has been appended to a conference report and agreed to by unanimous consent after acting on the report. Volume **V**, sections **6433–6436**.
  - Managers may report an agreement as to a portion of the amendments in disagreement, leaving the remainder to be disposed of by subsequent action. Volume **V**, sections **6461–6464**.
  - Under the practice, it is customary for conference to bring in a conference report on items agreed upon and report disagreement on all amendments coming within the rule and, the conference report having been agreed to, amendments in disagreement are then voted upon separately. Volume **VII**, section 1572.
  - A pending conference report must be disposed of before motions are in order for disposition of amendments in disagreement. Volume **VIII**, section **3249**.
  - When conferees report that they have been unable to agree, the report is not acted on, and need not be printed in the Record before the amendments in disagreement are again taken up in the House. Volume **VIII**, section **3299**.
  - Form of conference report wherein differences as to an amendment are settled by amending it. Volume **V**, section **6323**.
  - Form of conference report wherein one House recedes from certain amendments, while the other recedes from its disagreement to certain others. Volume **V**, section **6323**.
  - Where the House had acted on a conference report, thereby discharging its conference, the Senate being unable to comply with its rule recommitting invalidated conference reports to committees of conference, requested further conference without taking further action on the amendments in disagreement. Volume **VIII**, section **3279**.

# (29) Germane Amendments.—Rule and General Principles.

Definition of the term "germane." Volume VIII, section 2993.

- One of the functions of the rule requiring germaneness is to preclude consideration of legislation which has not been considered in committee and for this reason the rule should be invoked with particular strictness against amendments proposing substitutes for an entire bill. Volume **VIII**, section **2912**.
- The rule of germaneness applies to the relation between a proposed amendment and the pending bill to which offered and not to the relation between such amendment and an existing law of which the pending bill is amendatory. Volume **VIII**, section **2909**.
- The burden of proof of the germaneness of an amendment rests upon its proponents. Volume **VIII**, section **2995**.
- In passing on the germaneness of an amendment, the Chair considers the relation of the amendment to the bill as modified by the Committee of the Whole at the time at which offered, and not as originally referred to the committee. Volume **VIII**, section **2910**.
- An amendment which would have been in order if offered when the bill was first taken up for consideration, was held not germane to the bill as modified after portions of the bill had been stricken out by amendments in the Committee of the Whole. Volume **VIII**, section **2910**.
- A rule of the House requires that an amendment must be germane. Volume V, section 5801.
- An amendment must be germane to the subject which it is proposed to amend. Volume V, section 5767.
- The principle of germaneness relates to a proposition by which it is proposed to modify some pending bill, and not to a portion of the bill itself. Volume **V**, section **6929**.
- An Amendment simply striking out words already in a bill may not be held not germane. Volume **V**, section **5805**.
- The rule that amendments shall be germane applies to amendments reported by committees. Volume **V**, section **5806**.
- While a committee may report a bill embracing different subjects, it is not in order during consideration in the House to introduce a new subject by way of amendment. Volume **V**, section **5825**.
- Whether or not an amendment be germane should be judged from the provisions of its text rather than from the purposes which circumstances may suggest. Volume **V**, sections **5783**, **5803**. Reason for the rule requiring that amendments be germane. Volume **V**, section **5866**.

Review of the history of the rule requiring amendments to be germane. Volume V, section 5825. Under the common parliamentary law amendments need not be germane. Volume V, section 5825.

- A decision in the Senate that an amendment need not under the parliamentary law be germane. Volume **V**, section **5802**.
- An amendment once rejected may be again proposed at another place in the bill to which germane. Volume **VIII**, section **2844**.
- In determining the germaneness of amendments offered to a bill the title of the bill is not taken into consideration. Volume **VIII**, sections **1489**, **2916**.
- An amendment to the second title of a bill was held not germane to the first title of the bill. Volume **VIII**, section **2923**.
- An amendment to a Senate amendment must be germane not only to the bill but to the Senate amendment tow which offered. Volume **VIII**, section **2936**.
- An amendment, which adopted would constitute a public bill, is not germane to a private bill. Volume **VII**, section **860**.
- The rule providing that amendments must be germane has been construed as requiring that the fundamental purpose of an amendment be germane to the fundamental purpose of the bill to which it is offered. Volume **VIII**, section **2911**.

## AMENDMENTS—Continued.

- (29) Germane Amendments.-Rule and General Principles-Continued.
  - One method of attaining an object is not germane to another method of attaining such object unless closely related. Volume **VIII**, section **2978**.
  - The mere fact that an amendment proposes to attain the same end sought to be attained by the bill to which offered does not render it germane. Volume **VIII**, section **2912**.
  - To a proposition to effect a purpose by one method a proposal to effect the same purpose by a different and unrelated method is not germane. Volume **VIII**, section **2912**.
  - The fact that two subjects are related does not necessarily render them germane. Volume **VIII**, sections **2970**, **2971**, **2995**.

# (30) Germane Amendments.—Practice as to, in Relation to Various Propositions.

- It is not in order to amend a pending privileged proposition by adding a matter not privileged and not germane to the original proposition. Volume **V**, sections **5809**, **5810**.
- A privileged proposition may not be amended by adding thereto matter not privileged or germane to the original question. Volume **V**, section **5890**.
- An amendment which would have changed a resolution of inquiry to one of instruction was held to be not germane. Volume **V**, section **5804**.
- While the managers may perfect by germane amendments propositions committed to them, they may not under the later practice go beyond the differences of the two Houses in so doing. Volume **V**, sections **6409–6513**.
- It is in order, by a motion to insert, to effect a transfer of paragraphs from the latter to the first portion of a bill. Volume **V**, sections **5775**, **5776**.
- When it is proposed to refer with instructions, an amendment to the instructions should be germane thereto. Volume **V**, section **6888**.
- Instance of an amendment changing the character of a resolution by striking out the word "not." Volume I, section 522.
- Under circumstances where the omission of language would sufficiently change the purport of the text to present another subject a motion to strike out has been held not to be germane. Volume **VIII**, section **2921**.
- An amendment which by striking out a portion of the text changes in purpose and scope of the bill is not germane. Volume **VIII**, section **2920**.
- An amendment which by striking out words would change a privileged proposition to an unprivileged proposition was held not to be in order. Volume **VIII**, section **2919**.
- While an amendment proposing to strike out language in a pending bill can not ordinarily be rule out of order as not germane, yet, if the effect of striking out such language so affects the scope and import of the text as to present a different subject from that under consideration it is not germane. Volume **VIII**, section **2918**.
- A proposal to eliminate portions of a text thereby extending the scope of its provisions to other subjects than those originally presented is in violation of the rule requiring germaneness. Volume **VIII**, section **2917**.
- To a proposal to dismiss officers violating the "Federal prohibition laws" an amendment striking out the word "Prohibition" was held not to be germane. Volume **VIII**, section **2917**.
- A proposal to strike out a portion of a text may not be germane to the proposition involved. Volume VIII, section 2917.

# (31) Germane Amendments.—Should Relate to Paragraph or Section of Bill.

- Under the later decision the principle has been established that an amendment should be germane to the particular paragraph or section to which it is offered. Volume V, sections 5811-5820.
- An amendment must be germane to the section or paragraph to which it is offered. Volume VIII, sections 2922, 2925, 3036.
- Amendments proposing new paragraphs should conform in germaneness to the section of the bill to which proposed. Volume **VIII**, section **2933**.

- (31) Germane Amendments.-Should Related to Paragraph or Section of Bill-Continued.
  - An amendment inserting an additional section should be germane to the portion of the bill where it is offered. Volume **V**, section **5822**.
  - An amendment should be germane to that portion of the bill to which offered. Volume VIII, sections 2927, 2931.
  - While an amendment offered as a new paragraph must be germane to that portion of the bill to which offered, it is not required to be germane to the preceding paragraph. Volume **VII**, section **1162**. Volume **VIII**, section **2934**.
  - While an amendment offered as anew paragraph must be germane to that portion of the bill to which offered, its relative order with other paragraphs is not otherwise prescribed. Volume **VIII**, section **1224**.
  - An amendment inserting an additional section should be germane to the portion of the bill to which offered. Volume VII, section 2930.
  - While an amendment offered as a separate paragraph must be germane to that portion of the bill to which proposed, it is sufficient if offered to that portion of the bill relating to the department of government under which it properly belongs and the fact that it is not intimately related to the paragraphs immediately preceding or immediately following does not render it subject to a point of order. Volume **VIII**, section **2932**.
  - An amendment making appropriation for the bureau of mines is not germane to provisions for the public land service of the United States Geological Survey carried in the bill to which proposed, but the three are under the Department of the Interior and as the last two were not intimately related to the first was held in order for insertion between the other two and to be germane to that portion of the bill. Volume **VIII**, section **2932**.
  - The rule on germaneness does not necessarily require that an amendment offered as a separate section be germane to the preceding section of the bill or to any other particular section of the bill, but it is sufficient that it is germane to the subject matter of the bill as a whole. Volume **VIII**, section **2935**.
  - It is not sufficient that an amendment proposed to a pending amendment be germane to the bill but it must also be germane to the amendment to which it is offered. Volume **VIII**, section **2924**.
  - An amendment germane to a bill as a whole, but hardly germane to any one section, may be offered at an appropriate place with notice of motions to strike out following sections which it would supersede. Volume **V**, section **5823**.
  - A bill being considered under exceptional circumstances, an amendment germane to the bill but not strictly germane to the section was admitted. Volume **V**, section **5821**.
  - In the consideration of Senate amendments in the House an amendment must be germane to the particular Senate amendment to which it is offered, it not being sufficient that it should be germane to provisions of the bill. Volume **V**, sections **6188–6191**.
  - An amendment should be germane not only to the subject matter of the bill but also to the particular section of the bill in which it is proposed to insert the amendment. Volume **V**, section **2923**.

#### (32) Germane Amendments.—An Individual Proposition Not to be Amended by Another

- An amendment proposing to add an individual proposition to a bill embodying another in-dividual proposition is not admissible even though the two propositions belong to the same class. Volume VIII, sections 2951-2953, 2963-2966, 3047.
- A private bill for the benefit of a collection of individuals, ascertainable by name, may not be amended so as to extend its provisions to a class of individuals not definitely ascertainable. Volume **VII**, section **860**.
- To a bill proposing the admission of one Territory into the Union an amendment proposing the admission of another Territory is not germane. Volume **V**, section **5529**.
- To a bill for the relief of one individual an amendment providing a similar relief for another individual is not germane. Volume **V**, sections **5826–5829**.

# (32) Germane Amendments.—An Individual Proposition Not to be Amended by Another— Continued.

- A private bill for the relief of one individual may not be amended so as to extend its provisions to another individual, even indirectly, through a motion to recommit with instructions. Volume **IV**, section **3296**.
- A resolution from the Committee on Rules providing for the consideration of a bill relating to a certain subject may not be amended by a proposition for the consideration of another and not germane subject. Volume **V**, sections **5834–5836**.
- To a provision for an additional judge in one Territory an amendment providing for an additional judge in another Territory was held not to be germane. Volume **V**, section **5830**.
- To a bill providing for extermination of the cotton boll weevil an amendment including the gypsy moth was held not to be germane. Volume **V**, section **5832**.
- To a paragraph appropriating for a clerk to one committee an amendment providing for a clerk to another committee was held not be germane. Volume **V**, section **5833**.
- To a provision providing clerks for the Members of one House an amendment providing them for Members of the other House has at different times been held both germane and not germane. Volume **V**, sections **5899**, **5900**.
- To a bill pensioning veterans of the Indian wars an amendment pensioning veterans of the Texas rangers engaged in opposing "Mexican marauders and Indian depredations" was held not to be germane. Volume **VIII**, section **2960**.
- To a bill for the relief of dependents of men in the Regular Army an amendment proposing to extend the benefits of the act to dependents of men in the National Guards and the Reserve Corps was held not to be germane. Volume **VIII**, section **2953**.
- To a proposition that the Secretary of War issue medals to personnel of the Army an amendment proposing that Secretaries of other departments issue similar medals to personnel of the Navy and Coast Guard is not germane. Volume **VIII**, section **2952**.
- To a bill for the relief of women and children in Germany an amendment providing similar relief for Porto Rico was held not to be germane. Volume **VIII**, section **2959**.
- To a bill regulating the sale of friar lands in the Philippine Islands an amendment including the Crown lands of the Philippine Islands was held not be germane. Volume **VIII**, section **2957**.
- To a bill providing for the erection of a statue of General Von Steuben an amendment substituting a proposition for the erection of a statue of George Washington was held not to be germane. Volume **VIII**, section **2955**.
- To a portion of a bill dealing with one class of Indian schools and amendment relating to an Indian school of another class was ruled not germane. Volume **VIII**, section **2931**.
- To a bill amendatory of existing law in one particular a proposition to amend the law in another particular is not germane. Volume **VIII**, section **2937**.
- To a proposition to pay employees of the House and Senate extra compensation an amendment proposing to include clerks of Members was held not to be germane. Volume **VIII**, section **2961**.
- To an item relating to carriers in the postal service an amendment adding clerks in the same service was held not to be germane. Volume **VIII**, section **2962**.
- To a bill prohibiting the importation of products of convict labor, pauper labor, and detained labor an amendment placing a like restriction on the importation of products of child labor was held not germane on the ground that the labor affected by the bill constituted a single class of labor. Volume **VIII**, section **2963**.
- To a resolution providing a special order for the consideration of one bill an amendment substituting another bill, even though relating to the same subject, was held not to be germane. Volume **VIII**, section **2956**.

## (33) Germane Amendments.-Specific Subject Not to be Amended by General Matters.

A specific proposition may not be amended by a general provision. Volume VIII, section 2997.

# (33) Germane Amendments.—Specific Subject Not to be Amended by General Matters— Continued.

- A general provision is not in order as an amendment to a specific proposition. Volume **VIII**, section **2998**.
- To a bill for the benefit of a single individual or corporation an amendment embodying general provisions applicable to the class represented by the individual is not germane. Volume V, sections **5843**—**5846**.
- To a bill for the admission of one Territory an amendment providing also for the admission of several other Territories was held not to be germane. Volume **V**, section **5837**.
- It is not in order to amend a private bill by adding provisions general and public in character. Volume IV, section 3292.
- To a bill amendatory of an existing law as to one specific particular an amendment relating to the terms of the law rather than to those of the bill was held not to be germane. Volume **V**, sections **5806–5808**.
- To a bill relating to corporations engaged in interstate commerce an amendment relating to all corporations was held not to be germane. Volume **V**, section **5842**.
- To a bill authorizing suit against a certain class of Government-owned vessels an amendment striking out language designating the class and making the bill applicable to all Government-owned vessels was held not to be germane. Volume **VIII**, section **2920**.
- To a bill modifying existing law in a number of particulars an amendment referring to the entire law is not necessarily germane. Volume **VIII**, section **2945**.
- To a paragraph applying to one bureau in the Navy Department an amendment applying to the Navy Department as a whole was held not to be germane. Volume **VIII**, section **2997**.
- To a bill relating to a specific class of canned goods an amendment dealing with canned goods in general was not admitted. Volume **VIII**, section **2998**.
- To an amendment affecting one item in a paragraph a proposed substitute affecting all items in the paragraph was held not germane. Volume **VIII**, section **2999**.
- To a proposition authorizing loans to farmers in certain areas, an amendment authorizing loans without geographical restriction was held not germane. Volume **VIII**, section **3235**.

# (34) Germane Amendments.—General Subject May be Amended by Individual Propositions.

- A general subject may be amended by a specific proposition of the same class. Volume **VIII**, sections **3002**, **3009**, **3012**.
- A bill dealing with an individual proposition but rendered general in its scope by amendment is then subject to further amendment by propositions of the same class. Volume **VIII**, section **3003**.
- To a proposition general in its nature an amendment specific in character is germane if within the same class. Volume **VIII**, section **3004**.
- A bill general in its provisions may be amended by specific provisions inclusive thereunder. Volume VIII, section 3005.
- To a proposition general in its nature an amendment specific in character is germane if subsidiary to the pending proposition. Volume **VIII**, section **3007**.
- To a proposition general in its application an amendment making specific provision within the proposition may be germane. Volume **VIII**, sections **3008**, **3017**.
- To a bill including several propositions of the same class an amendment adding another proposition of that class is germane. Volume **VIII**, sections **3010**, **3011**, **3013**.
- To a bill admitting several Territories into the Union an amendment adding another Territory is germane. Volume **V**, section **5838**.
- To a bill proving for the construction of buildings in each of two cities an amendment providing for similar buildings in several other cities was held to be germane. Volume **V**, section **5840**.
- to a bill referring generally to the affairs of a gas company an amendment introducing the subject of the price of gas was held to be germane. Volume **V**, section **5921**.

#### AGREEMENTS—Continued.

## (34) Germane Amendments.—General Subject May be Amended by Individual Propositions— Continued.

- To a resolution embodying two distinct phases of international relationship an amendment embodying a third was held to be germane. Volume **V**, section **5839**.
- To a resolution authorizing a class of employees in the service of the House an amendment providing for the employment of a specified individual was held not to be germane. Volume **V**, sections **5848**, **5849**.
- To a bill amendment a law in several particulars an amendment proposing modification in another particular was held to be germane. Volume **VIII**, section **2942**.
- To a paragraph providing a lump sum appropriation for repairs to suburban roads an amendment proposing additional repairs for designated suburban roads was held to be germane. Volume **VIII**, section **3020**.
- To a bill providing severally for the support and civilization of a number of Indian tribes an amendment adding another tribe was held to be germane. Volume **VIII**, section **3018**.
- To a bill providing for several departments of service in the Army an amendment providing in addition for a transportation service was held to be germane. Volume **VIII**, section **3014**.
- To a bill providing appropriations for a number of Army camps at designated locations an amendment providing for an additional camp at another location was held to be germane. Volume VIII, section **3012**.
- To a section embodying a declaration of policy and including a number of purposes an amendment proposing to incorporate an additional purpose was held to be germane. Volume **VIII**, section **3011**.
- To a section providing a number of restrictions on the expenditure of certain funds an amendment adding another restriction was held to be germane. Volume **VIII**, section **3010**.
- To a bill providing a lump-sum appropriation for the prosecution of authorized river and harbor works an amendment designating specific works upon which the appropriation should be expended was held to be germane. Volume **VIII**, sections **3004**, **3008**.
- To a bill providing generally for the improvement of rivers and harbors an amendment providing for an additional harbor was held to be germane. Volume **IV**, section **4120**.
- To a bill providing for flood relief in a designated area but rendered general in its nature by the addition of a second area an amendment proposing the incorporation of a third area was held to be germane. Volume **VIII**, section **3003**.
- To a section enumerating a number of requirements to be complied with in the marketing of certain foodstuffs an amendment providing an additional requirement of the same class was held to be germane. Volume **VIII**, section **3002**.
- To a resolution requesting the sale of surplus food products an amendment suggesting a specific plan for such sale was held to be germane. Volume **VIII**, section **3009**.
- Where a bill proposes to amend an existing law in several particulars, no arbitrary rule can be laid down either admitting or excluding further amendments to the law not proposed in the pending bill, but the question of the germaneness of such additional amendments must be determined in each instance on the merits of the case presented. Volume **VIII**, section **2938**.

# (35) Germane Amendments.—Decisions on Matters Amending Existing Law.

- To a bill amendatory of an existing law as to one specific particular, an amendment relating to the terms of that law rather than to those of the bill was held not to be germane. Volume **VIII**, section **3045**.
- To a bill amending a law in one particular an amendment repealing the law is not germane. Volume **VIII**, section **2949**.
- To a proposition to extend for two years the operation of a temporary act and declaring that conditions prompting its original enactment still existed, an amendment germane to the existing act sought to be extended was held to be germane. Volume **VIII**, section **2950**.

# INDEX-DIGEST

## AMENDMENTS—Continued.

- (35) Germane Amendments.-Decisions on Matters Amending Existing Law-Continued.
  - To a bill reenacting in modified form an existing law, an amendment proposing further modification of the law proposing to be reenacted was held to be germane. Volume **VIII**, section **2940**.
  - An act continuing and reenacting an existing law in subject to amendment modifying the provisions of the law carried in the act. Volume **VIII**, section **2941**.
  - The committee, overruling the decision of the Chair, held that an amendment germane to an existing law is germane to a bill proposing its reenactment. Volume **VIII**, section **2941**.
  - To a bill amendatory of one section of an existing law an amendment proposing further modification of the law was held not to be germane. Volume **VIII**, section **2948**.
  - A proposed amendment to existing law so comprehensive in its effect upon the law as to practically repeal it was held to admit as germane amendments providing an entirely different method for performing the functions of the original law. Volume **VIII**, section **2939**.
  - To a bill to modify a section of an existing law an amendment proposing to repeal a portion of the section sought to be modified was held to be germane. Volume **VIII**, section **2943**.
  - Although a bill amendment a general law in several particulars is presumed to admit as germane an amendment providing for the repeal of the whole law, in an instance wherein the modifications proposed by the pending bill did not vitally affect the entire law, an amendment providing for repeal was held not to be germane. Volume **VIII**, section **2944**.
  - To a bill amendatory of an act in several particulars an amendment proposing to modify the act but not related to the bill was held not to be germane. Volume **VIII**, section **2947**.
  - To a bill amending a general law in several particulars an amendment providing for the repeal of the whole law was held to be germane. Volume **V**, section **5824**.
  - To a bill amendatory of an existing law as to one specific particular, an amendment relating to the terms of the law rather than to those of the bill was held not to be germane. Volume **VIII**, sections **2707**, **2916**.
  - To a bill amending the Federal Reserve Act in a number of particulars an amendment relating to the Federal Reserve Act but to no portion provided for in the pending bill was held not to be germane. Volume **VIII**, section **2946**.
  - To a bill amending a single feature of the war prohibition act an amendment repealing the act was held not to be germane.Volume **VIII**, section **2949**.
  - To a bill amending provisions of a law providing for the measurement of vessels to determine the tolls to be paid thereon an amendment repealing provisions of the law establishing such tolls was held not be germane. Volume **VIII**, section **2916**.

#### (36) Germane Amendments.—Time Limitations on Effective Dates of Legislation.

- To a proposition to extend Federal aid to starving women and children an amendment providing that such aid should not become effective prior to a certain date was admitted. Volume **VIII**, section **2959**.
- To a bill for the relief of women and children in Germany an amendment providing that the proposed legislation should not become effective until a soldiers' compensation law had been enacted was held not to be germane. Volume **VIII**, section **3035**.
- An amendment delaying operation of proposed legislation pending an unrelated contingency was held not to be germane. Volume **VIII**, section **3037**.
- Provision for delaying operation of a proposed enactment pending an ascertainment of fact is germane to such proposed enactment. Volume **VIII**, section **3029**.
- To a provision to become effective immediately, an amendment deferring the time at which it shall become effective, without involving affirmative legislation, was held to be germane. Volume **VIII**, section **3030**.
- To a bill proposing measures to meet a declared emergency and limited in operation to a period of five years an amendment proposing permanent legislation of the same character was held not to be germane. Volume **VIII**, section **2912**.

#### AMENDMENTS—Continued.

- (36) Germane Amendments.—Time Limitations on Effective Dates of Legislation—Continued.
  - To a proposition to appropriate for a general increase in salaries for one year an amendment to extend the increase to another year was held not to be germane. Volume **VIII**, section **2913**. To a section proposing legislation for the current year an amendment rendering such legislation
  - permanent was held not to be germane. Volume VIII, section 2914.

#### (37) Germane Amendments.—Limitations, exceptions, etc.

- An amendment is not necessarily germane because presented in the form of a limitation. Volume **VIII**, section **3033**.
- The presentation of an amendment in the form of a limitation does not render it germane. Volume **VIII**, section **3036**.
- To a provision delegating certain powers a proposal to limit such powers is germane. Volume **VIII**, section **3022**.
- To a section authorizing the Interstate Commerce Commission to change rates an amendment providing that the commission in making such changes shall not increase rates was held to be germane. Volume **VIII**, section **3022**.
- To a proposal to grant certain authority an amendment proposing to limit such authority is germane. Volume **VIII**, section **3023**.
- To a bill authorizing the Bureau of War-Risk Insurance to insure vessels an amendment denying such insurance to vessels charging exorbitant rates was held to be germane. Volume **VIII**, section **3023**.
- Provisions restricting authority may be modified by amendments providing exceptions. Volume VIII, section 3024.
- To a bill dealing with radio communication in general an amendment proposing to restrict the operation of the proposed law was held to be germane. Volume **VIII**, section **3025**.
- To a section dealing with a designated class an amendment exempting from the provisions of the section a certain portion of that class may be germane. Volume **VIII**, section **3026**.
- To a bill denying the benefits of war risk insurance to persons discharged from service on the charge of being alien enemies an amendment granting such benefits to alien enemies who had rendered faithful service was held to be germane. Volume **VIII**, section **3026**.
- To a proposition extending certain benefits to a class a proposal to establish qualifications limiting the number of individuals in that class entitled to receive such benefits is germane. Volume **VIII**, section **3027**.
- To a bill authorizing aid to shipping an amendment limiting participation in such benefits to ships equipped with ship-saving devices was held to be germane. Volume **VIII**, section **3027**.
- To a bill extending the operation of an existing law an amendment excepting certain portions of the law was held to be germane. Volume **VIII**, section **3028**.
- To a bill authorizing the conversion of ships to oil-burning vessels an amendment denying the use of the appropriation proposed to be authorized for the purchase of oil-burning engines constructed outside of the United States was held to be germane. Volume **VIII**, section **3032**.
- To a bill authorizing expenditures on naval vessels an amendment providing that no part of such expenditures be made for repairs in Government yards which could be made at less expense elsewhere was held not to be germane. Volume **VIII**, section **3034**.
- To a provision authorizing a corporate to borrow money an amendment providing that no money so borrowed be expended for a particular purpose was held not be to germane. Volume **VIII**, section **3036**.
- To a bill prohibiting the mailing of revolvers except to certain public officials an amendment proposing an additional excepted class was construed as a further exception and admitted as germane. Volume **VIII**, section **3052**.

# (38) Germane Amendments.—As Related to Legislative and Other Propositions on Appropriations Bills. See also "Appropriations."

- Where points of order are reserved on an appropriation bill, a portion not germane and not within the jurisdiction of the committee may be stricken out on a point of order in Committee of the Whole. Volume **IV**, section **4219**.
- A revenue amendment is not germane to an appropriation bill. Volume V, section 5852.
- A proposition to improve the harbor of a foreign country was held not to be germane to the river and harbor bill. Volume **IV**, section **4121**.
- To a bill providing generally for the improvement of rivers and harbors an amendment providing for an additional harbor was held to be germane. Volume **IV**, section **4120**.
- A paragraph which proposes legislation in a general appropriation bill being permitted to remain, it may be perfected by any germane amendment. Volume **IV**, sections **8323–3835**. Volume **VII**, sections **1405**, **1414–1416**. Volume **VIII**, section **3054**.
- Where a paragraph which changes existing law has been by general consent allowed to remain it may be perfected by any germane amendment. Volume **V**, section **5805**.
- In an appropriation bill a paragraph embodying legislation may be perfected by a germane amendment, but this does not permit an amendment which adds additional legislation. Volume **IV**, sections **3836**, **3837**. Volume **VII**, sections **1420**, **1425**, **1431**, **1600**.
- Where a Senate amendment proposes on a general appropriation bill an expenditure not authorized by law or legislation it is in order in the House to perfect it by germane amendments. Volume **IV**, sections **3913–3916**.
- A proposition germane but involving legislation has sometimes been admitted as an amendment to a Senate amendment to an appropriation bill and sometimes ruled out. Volume **IV**, sections **3909–3912**.
- An amendment perfecting a paragraph in an appropriation bill proposing legislation but unobjected to is not in order if not germane or if providing additional legislation. Volume **VII**, section **1435**.
- A proposition reappropriating an unexpended balance may be amended by proposition making a direct appropriation for the same purpose. Volume **VII**, section **1161**.
- To a bill containing two items appropriating for quarantine stations an amendment proposing an appropriation for another quarantine station was held to be germane. Volume **VII**, section **1372**.
- An amendment qualifying or limiting a class of beneficiaries of an appropriation is germane to the paragraph providing the appropriation. Volume **VII**, section **1377**.
- A special order having been agreed to providing for consideration of a paragraph proposing legislation on an appropriation bill, germane amendments were held in order but amendments proposing additional legislation were not admitted. Volume **VII**, section **1397**.
- To a provision in an appropriation bill proposing legislation for the fiscal year provided for by the bill, an amendment proposing to make the provision permanent legislation was held not to be germane. Volume **VIII**, section **2915**.
- To a provision making appropriation for the acquiring and diffusing of information pertaining to agricultural products an amendment making appropriation for an investigation incident thereto was held to be germane. Volume **VIII**, section **3060**.

# (39) Germane Amendments.—Decisions Relating to Revenue Matters.

- To a bill relating to the tariff between the United States and the Philippine Islands an amendment relating to the tariff between the United States and all other countries was held not to be germane. Volume **V**, sections **5857**, **5858**.
- To a bill relating to reciprocal trade relations between the United States and Cuba the Committee of the Whole, overruling the Chair, added an amendment relating to the duties on sugar generally but sustained the chair in holding not germane amendments relating to the general duties on hides and iron manufactures. Volume **V**, section **5856**.

- (39) Germane Amendments.—Decisions Relating to Revenue Matters.—Continued.
  - On the question being submitted, the House admitted a provision relating to duties as an amendment to an internal-revenue bill, although the point of order it was not germane had been made. Volume **V**, section **5855**.
  - To a bill relating to the classification for customs purposes of worsted goods as woolens an amendment relating to duties on wools and woolens and worsted cloths was held not to be germane. Volume **V**, section **5854**.
  - To a proposition relating to the sale of internal-revenue stamps in Porto Rico a proposition relating to posting lists of persons paying special taxes in the United states was held not germane. Volume **V**, section **5859**.
  - To a proposition giving a committee power to investigate tariff subjects an amendment commending tariff revision was held not to be germane. Volume **V**, section **5853**.
  - An amendment relating to the Government tax on liquors sold in prohibition communities was held not germane to a proposition to prohibit the sale of liquor in the Capitol. Volume **V**, section **5892**.
  - To a provision relating to the duties on certain articles used in the cotton industry an amendment providing for the free coinage of silver was held not to be germane. Volume **V**, section **5865**.
  - To a revenue bill with incidental purposes to prevent adulteration of a certain food product an amendment relating to interstate commerce in adulterated food products and drugs generally was decided not to be germane. Volume **V**, section **5866**.
  - A proposition for the annexation of Cuba was held not to be germane to a bill providing for reciprocal trade relations with that country. Volume **V**, section **5867**.
  - To a bill to protect trade and commerce against trusts an amendment relating to duties on articles handled by trusts was held not to be germane. Volume **V**, section **5368**.
  - To a provision extending the customs and internal-revenue laws of the United States over the Hawaiian Islands an amendment for effecting the extension of all the laws of the United States over those islands was offered and held not to be germane. Volume **V**, section **5864**.
  - To a bill granting land to a railroad an amendment allowing the importation of railroad iron free of duty is not germane. Volume **V**, section **5863**.
  - To a bill relating to the tariff between the United States and the Philippine Islands an amendment declaratory as to the future sovereignty over those islands was held not to be germane. Volume **V**, section **5860**.
  - To a bill for the regulation of corporations engaged in interstate commerce an amendment relating to tariff duties was held not to be germane. Volume **V**, section **5861**.
  - An amendment to repeal the duty on coal was held not to be germane to a proposition to pay for the investigation of a strike among coal miners. Volume **V**, section **5862**.
  - To an amendment relating to the molasses schedule in a tariff bill an amendment affecting the sugar schedule in the same paragraph of the bill is not germane. Volume **VIII**, section **2848**.
  - To a section of a revenue bill proposing definitions of terms an amendment levying a tax was held not to be germane although germane to the bill as a whole. Volume **VIII**, section **2922**.
  - To a bill amending a section of a law designating and defining the constituent ingredients of oleomargarine an amendment proposing a tax on oleomargarine was held not to be germane. Volume **VIII**, section **2937**.
  - To a bill proposing to regulate grain exchanges or taxation an amendment proposing to regulate them by prohibiting the transmission of messages was held not to be germane. Volume **VIII**, section **2988**.
  - To a bill levying a tax on gasoline an amendment fixing the price of gasoline was held not to be germane. Volume **VIII**, section **2991**.

# INDEX-DIGEST

## AMENDMENTS—Continued.

- (39) Germane Amendments.—Decisions Relating to Revenue Matters—Continued.
  - An amendment offered to a revenue bill proposing a tax for any other purpose than that of securing revenue is not germane. Volume **VIII**, section **3039**.
  - To an internal revenue bill an amendment proposing to levy a tax on rents in excess of a fixed standard was held not to be germane. **VIII**, section **3039**.
  - To a bill providing for determination of the amount of a tax an amendment requiring such determination to be made within a certain time was held to be germane. **VIII**, section **3040**.
  - To an internal-revenue tax bill an amendment requiring persons making returns under the act to include a statement of campaign contributions was held not to be germane. VIII, section **3041.**
  - To a bill proposing an income tax, an estate tax, and certain excise taxes, an amendment proposing a tax on the undistributed profits of corporations accruing during the taxable year was held to be germane. **VIII**, section **3042**.
  - To a bill raising revenue by several methods of taxation the Committee of the Whole (over-ruling the Chairman) held an amendment proposing an additional method of taxation to be germane. **VIII**, section **3042**.
  - To a proposed constitutional amendment authorizing taxation of income derived from securities issued under authority of the States an amendment authorizing taxation of income derived from other sources was held not to be germane. **VIII**, section **3043**.
  - To a section of a revenue bill relating to tax returns required by the bill an amendment relating to all tax returns was held not to be germane. **VIII**, section **3044**.
  - A revenue amendment is not germane to an appropriation bill. VIII, section 3038.

#### (40) Germane Amendments.—Decisions Relating to Immigration.

- An amendment limiting immigration generally was held not to be germane to a proposition to prevent the immigration of Chinese. Volume **V**, section **5869**.
- A proposition to prohibit the employment of Chinese on American vessels was held not to be germane to a bill to prevent their coming into the United States. Volume **V**, section **5874**.
- An amendment providing for an educational test for immigrants was held to be germane to a bill to regulate the immigration of aliens into the United States. Volume **V**, section **5873**.
- To a provision excluding immigrants unable to read and write and requiring a certificate with each immigrant admitted, an amendment to exclude all foreign-born laborers was held not to be germane. Volume **V**, section **5870**.
- An amendment prohibiting aliens from coming temporarily into the United States to work was held not to be germane to a bill to regulate the immigration of aliens. Volume **V**, sections **5871**, **5872**.
- An amendment prohibiting the sale of intoxicating liquors in all Government buildings accessible to aliens was held not germane to a proposition to prohibit such sale in immigrant stations. Volume **V**, section **5893**.
- To a bill regulating the entry of aliens into the United states an amendment providing like restrictions on admission of anarchists, Bolshevists, and others, was held not to be germane. Volume **VIII**, section **3046**.
- To a bill providing for the deportation of aliens avoiding the draft law an amendment prohibiting their acquiring title to real estate was held not to be germane. Volume **VIII**, section **3000**.
- To a bill providing for a decennial census of the entire population of the United states a specific provision relating to the alien population of the United States was admitted as germane. Volume **VIII**, section **3005**.

## AMENDMENTS—Continued.

## (40) Germane Amendments.—Decisions Relating to Immigration—Continued.

- To a bill providing for the deportation of a certain class of aliens an amendment exempting a portion of such class was held to be germane. Volume **VIII**, section **3029**.
- To a proposition relating exclusively to the educational test in the current immigration law an amendment applying to the law as a whole was held not to be germane. Volume **VIII**, section **3045**.
- To a section proposing the admission of aliens fleeing religious persecution an amendment from proposing the admission of aliens fleeing from political persection was held not to be germane. Volume **VII**, section **3047**.
- An amendment providing for the dissemination abroad of information designed to attract a better class of immigrants was held not to be germane to a bill to limit the immigration of aliens into the United States. Volume **VIII**, section **3048**.
- To a bill excluding certain several classes of immigrants an amendment excluding all immigrants was held to be germane. Volume **VIII**, section **3049**.
- To a bill regulating immigration an amendment providing that the operation of the proposed act should not conflict with an informal "agreement" with Japan was held not to be germane. Volume **VIII.** section **3050**.

## (41) Germane Amendments.—Decisions Relating to the Public Lands.

- To a bill relating to the sale of the public lands, an amendment proposing to give them to settlers was held not to be germane. Volume **V**, section **5877**.
- To a bill relating to the sale of the public lands, an amendment limiting alien ownership of land other than the public lands was held not to be germane. Volume **V**, section **5878**.
- To a bill to enlarge the size of homesteads in a certain State, an amendment changing the commutation as to homesteads generally was offered and held not to be germane. Volume **V**, section **5879**.
- To a bill transferring the care of forest reserves to the Department of Agriculture, an amendment modifying the civil-service rules as to officials in those reserves was held not germane. Volume **V**, section **5880**.
- An amendment in the nature of a substitute providing simply for the establishment of land offices was held not to be germane to a bill providing for the organization of a Territorial government. Volume **V**, section **5876**.
- To a bill providing for an issue of Treasury notes, an amendment providing for the redemption of such notes by suspending the distribution of the proceeds of public land sales was held not to be germane. Volume **V**, section **5883**.
- To a bill providing that funds derived from the sale of certain public lands be paid into a reclamation fund to be used in the construction of reclamation works amendments proposing that such funds be paid into a national good-roads fund to be used in the building of roads, or deposited in the Treasury to the credit of a Navy petroleum fund, were held not to be germane. Volume **VIII**, section **2993**.
- To a bill authorizing the appointment of a commission to report on matters relating to the public domain an amendment specifying that the commission report on a designated area of the public domain is germane. Volume **VIII**, section **3007**.

# (42) Germane Amendments.—Decisions Relating to Clerks, Officers, etc.

- To a proposition to give an extra month's pay to the officers and employees of the House, an amendment to include clerks of Members was held not to be germane. Volume **V**, section **5904.**
- To a resolution assigning clerks to committees, an amendment assigning a clerk to each Member of the House was offered and ruled out of order. Volume **V**, section **5901**.
- To a provision for the payment of clerk hire to Members and Delegates, an amendment providing that under certain circumstances the Member should forfeit the payment was offered and ruled out of order. Volume **V**, section **5902**.

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## AMENDMENTS—Continued.

- (42) Germane Amendments.—Decisions Relating to Clerks, Officers, etc.—Continued.
  - To a provision relating to transfers of clerks from one Department to another, an amendment classifying the work of the clerks was held not to be germane. Volume **V**, section **5903**.
  - To a bill to place an officer on the retired list of the Army, an amendment proposing to give him a pension was held not germane. Volume **IV**, section **4375**.
  - To a bill establishing a new department, creating offices and fixing salaries, an amendment for changing the salary of an officer of the department was held to be germane. Volume **V**, section **5917**.
  - To a bill making deficiency appropriations for the Government Printing Office, among which was none relating to the salary of the Public Printer, an amendment legislating in relation to the selection of that official was held not to be germane. Volume **V**, section **5825**.
  - To a proposition to increase salaries of Government employees, an amendment proposing the establishment of a minimum wage for such employees was held not to be germane. Volume **VIII**, section **2971**.
  - To a proposition to pay wages a proposition to pay a bonus is not germane. Volume **VIII**, section **2981**.
  - To a bill establishing a minimum wage scale an amendment to add a bonus was held not to be germane. Volume **VIII**, section **2981**.
  - To a bill to pay several employees of the Government, specifically named, for injuries received while in discharge of duty an amendment to pay another employee for such injury was held to be germane. Volume **VIII**, section **3015**.
  - To a bill relating to salaries of officers in a number of bureaus of the Department of Agriculture an amendment relating to salaries of other officers of the department was held to be germane. Volume **VIII**, section **3019**.
  - To a section authorizing the assignment of clerks an amendment prescribing qualifications to be considered in the appointment of such clerks was held not to be germane. Volume **VIII**, section **3058**.
  - To a bill discontinuing certain subtreasuries and repealing the law authorizing them an amendment providing for officers and employees of such subtreasuries was held to be germane. Volume **VIII**, section **3059**.

## (43) Germane Amendments.—Decisions Relating to Judges and the Courts.

- To a bill relating to the resignation and salary of a district judge, an amendment providing for the division of that judge's district into two districts was held to be germane. Volume **V**, section **5888**.
- To a bill providing for the holding of courts in certain existing judicial districts, an amendment providing for the creation of a new district was held not germane. Volume **V**, section **5889**.
- To a bill relating to the salaries and expenses of judges, an amendment forbidding them to receive passes, franks, etc., was held to be germane. Volume **V**, section **5912**.
- To a bill relating to the salaries of the Federal judges and those of the District of Columbia, an amendment relating to the salaries of the Porto Rican judges was held to be germane. Volume **V**, section **5913**.
- To a bill relating to Federal elections and functions of the Federal courts therein, an amendment establishing a system of jury commissioners in such courts was held to be germane. Volume **V**, section **5922**.
- To a bill providing for the assignment of district judges and circuit judges to relieve congestion in the Federal courts an amendment providing for the assignment of judges of the Court of Customs Appeals was held to be germane. Volume **VIII**, section **3013**.
- To a bill prohibiting the issuance of injunctions by the courts in labor disputes, an amendment excepting all labor disputes affecting public utilities, was held to be germane. Volume **VIII**, section **3024**.

## AMENDMENTS—Continued.

- (43) Germane Amendments.—Decisions Relating to Judges and Courts—Continued.
  - To a bill providing for the appointment of judges for an unlimited term an amendment restricting the term to four years was held to be germane. Volume **VIII**, section **3031**.

## (44) Germane Amendments.—Decisions Relating to the District of Columbia.

- To a bill establishing a standard of time for the District of Columbia, an amendment for distributing the benefits to the nation at large was held to be not germane. Volume **IV**, section **5847**.
- To a bill referring generally to the affairs of a gas company an amendment introducing the subject of the price of gas was held to be germane. Volume **V**, section **5921**.
- To a bill relating to the control of several distinct public places in Washington, an amendment providing for the removal of the fence around the Botanical Garden, in the same city, was held germane. Volume **V**, section **5914**.
- To a bill providing generally for a Union Station in the District of Columbia, an amendment levying a special tax in the District to defray the cost of the station was held to be germane. Volume **V**, section **5916**.
- To a bill relating to the operations of a street railway in several particulars, an amendment fixing the rate of fares on this and other street railways also was held not to be germane. Volume **V**, section **5911**.
- To a bill requiring street railway corporations to make annual reports, amendments relating to transfers and accommodations for passengers were held not to be germane. Volume **V**, section **5908**.
- To a provision requiring two street railway companies to issue free transfers, each over the other's lines, an amendment requiring the two companies to issue universal transfers over all intersecting lines was held not to be germane. Volume **V**, section **5907**.
- To a bill relating to corporations carrying passengers for hire over the streets of Washington, an amendment regulating the size of tires of all vehicles passing over the streets was held not to be germane. Volume **V**, section **5906**.
- To a bill relating to laying of conduits for telephone wire, amendments relating to the prices to be charged for services were held not to be germane. Volume **V**, section **5905**.

# (45) Germane Amendments.—Decisions Relating to Agriculture.

- To a bill regulating the sale and speculation in certain farm products an amendment providing for the free coinage of silver at a fixed ratio was held not to be germane. Volume **V**, section **5885.**
- The distribution of seed grain to a class of destitute farmers was held not to be germane to the regular Congressional seed distribution for the improvement of agriculture. Volume **V**, section **5881.**
- To a bill designed to prohibit speculation in cotton an amendment adding wheat and corn was held not be germane. **VIII**, section **3001**.
- To a proposal to buy bonds from farm-loan bands for a specified purpose an amendment proposing the purchase of bonds from another source which would necessarily contribute directly to the same purpose was held not to be germane. **VIII**, section **2990**.
- To a bill proposing to increase the food supply by educational and demonstrational methods an amendment proposing to effect such increase through sale of nitrate of soda was held not to be germane. Volume **VIII**, section **2980**.
- To a bill providing for the conservation of food by educational and demonstrational methods an amendment to conserve food by prohibiting the use of food materials in the manufacture of alcoholic beverages was held not to be germane. Volume **VIII**, section **2979**.
- To an amendment relating to "pineapples in barrels and other packages" a proposed substitute relating to "pineapples in bulk" was held not to be germane. Volume **II**, **V** section **2974**.

# INDEX-DIGEST

## AMENDMENTS—Continued.

# (45) Germane Amendments.—Decisions Relating to Agriculture—Continued.

- To a bill designed to raise the price of agricultural products to a ratio consistent with the price of other commodities by the creation of a corporation authorized to deal in such products an amendment proposing to accomplish the same result through a comprehensive system of cooperative marketing was held to be germane. Volume **VIII**, section **2912**.
- To a bill undertaking to advance the price of agricultural commodities through the operation of a Federal agency with power to control marketing conditions an amendment proposing to secure such advance by granting a bounty to exporters of agricultural commodities was held not to be germane. Volume **VIII**, section **2912**.
- To a bill proposing to raise the price of agricultural products to a basis of comparative equality with the price of other commodities through the establishment of a Federal Farm Board authorized to promote effective marketing an amendment proposing to raise agricultural prices through the authorization of export debentures on agricultural products was held not to be germane. Volume **VIII**, section **2967**.
- To a bill proposing farm relief through the refinancing of farm-mortgage loans, an amendment providing for farm relief through expansion of the currency was held not germane. Volume **VIII**, section **2969**.
- To a bill authorizing an investigation of the supply and demand for foodstuffs, an amendment prohibiting waste, monopolies and hoarding of foodstuffs was held not to be germane. Volume **VIII**, section **2970**.
- An amendment on the subject of renovated butter was held to be germane to a bill relating to "oleomargarine and other imitation dairy products." Volume **V**, section **5919**.

#### (46) Germane Amendments.—Decisions Relating to Commerce and Labor.

- To a bill granting a right of way to a railroad an amendment providing for the purchase of the railroad by the Government was held not to be germane. Volume **V**, section **5887**.
- To a section conferring on carriers the right to recover for loss of freight an amendment conferring on shippers the right to recover was held not to be germane. Volume **VIII**, section **2992**.
- To a bill providing for a physical valuation of railroads an amendment dealing with the future issuance of railroad stocks and bonds was held not germane. Volume **VIII**, section **2708**.
- To a bill relating to interstate commerce an amendment pertaining to foreign commerce was held not to be germane. Volume **VIII**, section **2918**.
- To a bill relating to interstate commerce a proposition relating to intrastate commerce is not germane. Volume **VIII**, section **2964**.
- To a bill providing for the distribution of coal by vesting in the Interstate Commerce Commission power to establish priorities an amendment providing for distribution through governmental purchase was held not to be germane. Volume **VIII**, section **2978**.
- To a bill establishing telephone rates an amendment prohibiting reductions in wages of telephone employees while such rates remained effective was held not to be germane. Volume **VIII**, section **2982**.
- To a bill providing for an eight-hour day and creating a commission to investigate the subject, an amendment authorizing the appointment of a commission to arbitrate labor disputes and prevent strikes was held not to be germane. Volume **VIII**, section **3051**.
- To a bill prohibiting the mailing of revolvers an amendment prohibiting the mailing of publications containing advertisements of revolvers was held not to be germane. Volume **VIII**, section **3052**.
- A bill to establish a Department of Commerce and Labor may be recommitted, with instructions to report instead two bills establishing separate departments of commerce and labor. Volume **V**, section **5527**.

## AMENDMENTS—Continued.

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- (46) Germane Amendments.—Decisions Relating to Commerce and Labor—Continued.
  - To a bill relating to commerce between the States an amendment relating to commerce within the several States was offered and held not to be germane. Volume **V**, section **5841**.

#### (47) Germane Amendments.—Decisions Relating to the Army and Navy.

- To a proposition to use proceeds from the sale of battleships for the construction of another battleship, a proposition to utilize such proceeds in the construction of roads was held not to be germane. Volume **VIII**, section **2973**.
- To a proposition to authorize the construction of naval vessels an amendment providing that they be constructed in Government plants was held to be germane. Volume **VIII**, section **3063**.
- To a proposition to construct two ships by contract or in navy yards an amendment proposing to construct one in a navy yard and the other either by contract or in a navy yard was held to be germane. Volume **VIII**, section **3061**.
- To a proposition to investigate the cost of armor plate, an amendment fixing the terms of purchase thereof was held not to be germane. Volume **V**, section **5895**.
- To a bill proposing to increase the efficiency of naval vessels an amendment authorizing an effort to reduce naval armament was held not to be germane. Volume **VIII**, section **3033**.
- To a bill authorizing the Secretary of War in his discretion to discharge enlisted men an amendment directing the Secretary of War to prescribe regulations permitting the discharge of such men was held to be germane. Volume **VIII**, section **3054**.
- To a joint resolution repealing declarations of war an amendment authorizing the negotiation of treaties of peace was held not to be germane. Volume **VIII**, section **2987**.
- To a bill providing penalties for failure to comply with the draft law an amendment to award with citizenship those volunteering for service was held not to be germane. Volume **VIII**, section **2975.**
- To a bill providing insurance for crews of vessels an amendment providing insurance for soldiers transported on such vessels was held not to be germane. Volume **VIII**, section **2951**.
- To a paragraph providing pay for the Navy, an amendment relating to expenses of recruiting was held not germane. Volume **VII**, section **1700**.
- To a bill providing for the reorganization of the Army a new section prescribing a system of competition in marksmanship among the soldiers was held to be germane as an amendment. Volume **V**, section **5910**.
- To a bill granting soldiers the right to retain Government clothing an amendment to grant them extra pay was held not to be germane. Volume **VIII**, section **2983.**
- To a bill providing for the payment of compensation under certain circumstances as a part of the benefits of insurance policies to be issued by the Government in consideration of the payment of annual premiums an amendment providing for the payment of such compensation as a pension was held not to be germane. Volume **VIII**, section **2985**.
- To a law providing for the sale of insurance to soldiers in consideration of the payment of annual premiums an amendment proposing to grant such insurance for two years without payment of premiums was held not to be germane. Volume **VIII**, section **2986**.

## (48) Germane Amendments.—Decisions Relating to President, Members of Congress, etc.

- A proposition to censure is not germane to a proposition to expel. (Contra 5923.) Volume VI, section 236.
- To a proposition to exclude a Member-elect from the House a proposition to expel was offered as an amendment and held not to be germane. Volume **V**, section **5924**.
- An amendment to censure a Member has been held germane to a resolution for his expulsion. Volume V, section **5923**.
- To a proposition to investigate the conduct of Members in relation to a Department of the Government an amendment proposing an investigation of the Department itself was held not to be germane. Volume **V**, section **5890**.

# (48) Germane Amendments.—Decisions Relating to President, Members of Congress, etc.— Continued.

- To a bill providing for reapportionment of Representatives in congress an amendment authorizing redistricting of States in accord with such apportionment is not germane. Volume **VIII**, section **2996**.
- To a proposal to fix the commencement of the terms of Representatives in Congress a proposition to extend the duration of such terms is not germane. Volume **VIII**, section **2995**.
- To a proposition relating to the terms of service of Representatives and Senators an amendment proposing election of Senators by the people was held not to be germane. Volume **V**, section **5882.**
- To a bill proposing one mode of arranging the Presidential succession an amendment proposing a joint resolution for submitting a constitutional amendment on a plan differing as to details was held germane. Volume **V**, section **5582**.
- To a resolution rescinding an order for final adjournment an amendment assigning a new date was held to be germane. Volume **V**, section **5920**.

# (49) Germane Amendments.—General Decisions Holding Germane.

- To a proposition to accomplish a certain purpose by one method a proposition to achieve the same purpose by another closely related method is germane. Volume **VIII**, sections **3054–3056**.
- To a bill creating two boards with separate duties an amendment creating one board authorized to discharge the duties devolving upon both boards was held to be germane. Volume **VIII**, section **3064**.
- To a bill authorizing the sale of Government property to one vendee an amendment proposing another vendee was held to be germane. Volume **VIII**, section **3062**.
- To a resolution proposing to amend the rules of the House in a number of particulars in order to establish a Budget system, an amendment changing the rules in other particulars with the same object in view was held to be germane. Volume **VIII**, section **3055**.
- An instance wherein a proposal to instruct an executive to take definite action was held to be germane to a proposal to authorize him to take such action. Volume **VIII**, section **3054**.
- To a bill providing for the establishment of branch banks an amendment proposing regulations for the control of such branches was held to be germane. Volume **VIII**, section **3053**.
- To a bill authorizing the compilation of census statistics on population, professions, properties, unemployment, and other subjects an amendment authorizing the compilation of statistics showing the number of persons whose right to vote has been abridged was held to be germane. Volume **VIII**, section **3017**.
- To a proposition to collect statistics on population, agriculture, manufacturing, and mining, an amendment providing for the simultaneous collection of similar statistics on insurance was held to be germane. Volume **VIII**, section **3016**.
- To a bill providing for the establishment of a sanatorium at Dawson Springs, Ky., an amendment to establish it on public lands in the State of Minnesota was held to be germane. Volume **VIII**, section **2984**.
- To a proposition relating to motor trucks and passenger-carrying automobiles an amendment relating to motor trucks, passenger-carrying automobiles, motor cycles, and trailers was held to be germane. Volume **VII**, section **1415**.
- To a proposition governing the making of a contract in a number of particulars an amendment proposing to govern the making of the contract in another particular was held to be germane. Volume **VII**, section **1413**.
- Under a special order providing that a specified amendment "shall be voted on," that particular amendment only must be voted on and no similar amendment or substitute, even though germane, is in order. Volume **VII**, section **782**.

## AMENDMENTS—Continued.

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#### (49) Germane Amendments.—General Decisions Holding Germane—Continued.

- Amendments authorized by special order may be supplanted or amended by germane propositions of the same import though expressed in different phraseology. Volume **VII**, section **781**.
- To a bill proposing the adjudication of claims arising out of informal contracts with the Government, through the agency of the Secretary of War, an amendment proposing to adjudicate such claims through the agency of a commission appointed for that purpose was held to be germane. Volume **VIII**, section **3056**.
- To a proposition to recoin full legal tender silver dollars into subsidiary coin an amendment making the latter full legal tender was held to be germane. Volume **V**, section **5918**.
- To a bill providing for an interoceanic canal, specifying a certain route, an amendment providing for another route was held to be germane. Volume **V**, section **5909**.
- To a proposition to create a board of inquiry an amendment specifying when the board should report was held to be germane. Volume **V**, section **5915**.

# (50) Germane Amendments.—General Decisions Holding Not Germane.

- To a proposition to attain a definite object by a specific method a proposition to achieve the same object by another unrelated method is not germane. Volume **VIII**, sections **2779**, **2980**, **2988**.
- To a bill providing for vocational rehabilitation in the United States an amendment extending the provisions of the bill to Hawaii was held not be germane. Volume **VIII**, section **2958**.
- To a provision authorizing distribution through the Red Cross an amendment providing for distribution through the Salvation Army was held not germane. Volume **VIII**, section **2954**.
- To a proposition to impose a penalty an amendment imposing additional and unrelated penalties is not germane. Volume **VIII**, section **3000**.
- To a resolution to approve the report of a committee an amendment providing for disapproval of the report and amendment of an existing law was held not to be germane. Volume **VIII**, section **2994**.
- To a bill for the improvement of rivers and harbors an amendment providing for a commission to study, consider and report on the subject was held not to be germane. Volume **VIII**, section **2989**.
- To a proposal to authorize certain activities an amendment proposing to investigate the advisability of undertaking such activities is not germane. Volume **VIII**, section **2989**.
- To a proposition to market a commodity for a consideration a proposition to donate such commodity as a gratuity is not germane. Volume **VIII**, section **2986**.
- To a proposition to sell a commodity, service, or equity a proposition to give such commodity, service, or equity is not germane. Volume **VIII**, section **2985**.
- To a plan providing for acquisition by gift a substitute providing for acquisition by purchase is not germane. Volume **VIII**, section **2984**.
- To a section providing a penalty an amendment authorizing trial to determine the imposition of such penalty was held not to be germane. Volume **VIII**, section **2977**.
- To a bill providing for enforcement of a law an amendment proposing modification of the law was held not to be germane. Volume **VIII**, section **2976**.
- To a proposition to punish for violation of a law a proposition to award for action tending to achieve the purpose of the law is not germane. Volume **VIII**, section **2975**.
- Two propositions dealing with the same subject matter are not necessarily germane. Volume **VIII**, section **2973**.
- To a proposal to reduce allowances a proposal to increase allowances is not germane. Volume **VIII**, section **2972**.
- To a proposition to pay a claim against the Government an amendment authorizing the claimant to bring suit in a Federal court for the amount claimed was held not be germane. Volume **VIII**, section **3021**.

# INDEX-DIGEST

## AMENDMENTS—Continued.

- (50) Germane Amendments.—General Decisions Holding Not Germane—Continued.
  - To a text authorizing arbitration of claims against the Government an amendment providing an appropriation to pay claims so arbitrated was held not to be germane. Volume **VIII**, section **3057**.
  - To a paragraph prohibiting the sale of firearms or intoxicating liquors to natives of Alaska an amendment providing for a system for licensing the sale of liquor in that Territory was held not to be germane. Volume **V**, section **5894**.
  - To a proposition for the appointment of a select committee to investigate a certain subject, an amendment proposing an inquiry of the Executive on that subject was held not to be germane. Volume **V**, section **5891**.
  - To a bill authorizing the Court of Claims to adjudicate a claim, an amendment providing for paying the claim outright was held not to be germane. Volume **V**, section **5850**.
  - To a proposition to pay a claim an amendment proposing to send the claim to the Court of Claims was held not to be germane. Volume **V**, section **5851**.
  - To a proposition to provide relief for destitute citizens of the United States in the island of Cuba, a proposition declaring a state of war in Cuba and proclaiming neutrality, etc., was held not germane. Volume **V**, section **5897**.
  - To a resolution requesting information as to the amount of money in the Treasury of the United States an amendment calling for information as to the number of distilleries in the United States was held not to be germane. Volume **V**, section **5875**.
  - To a resolution for printing a document relating to the colonial systems of the world an amendment providing for the printing of maps of Cuba was offered and held not to be germane. Volume **V**, section **5898**.
  - To a bill relating to the coinage of silver in the Treasury and its use in redemption of notes issued against it, amendments authorizing the issue of bonds and also authorizing the giving of notes for deposits of silver were held not to be germane. Volume **V**, section **5886**.
  - To a provision for the erection of a building for a mint an amendment to change the coinage laws was held not to be germane. Volume **V**, section **5884**.
  - To a bill relating to the classification for customs purposes of worsted goods as woolens an amendment relating to duties on wools and woolens and worsted cloths was held not to be germane. Volume **V**, section **5854**.
  - To a bill relating to the tariff between the United States and the Philippine Islands an amendment declaratory as to the future sovereignty over those islands was held not to be germane. Volume **V**, section **5860**.
  - To a bill for the regulation of corporations engaged in interstate commerce an amendment relating to tariff duties was held not to be germane. Volume **V**, section **5861**.
  - To a proposition relating to the sale of internal-revenue stamps in Porto Rico a proposition relating to posting lists of persons paying special taxes in the United States was held not to be germane. Volume **V**, section **5859**.

## (51) Examples of Amendments not Germane.-Unrelated Subjects.

- To a resolution requesting information as to the amount of money in the Treasury of the United States an amendment calling for information as to the number of distilleries in the United States was held not to be germane. Volume **V**, section **5875**.
- To a provision relating to the duties on certain articles used in the cotton industry an amendment providing for the free coinage of silver was held not to be germane. Volume **V**, section **5865**.
- To a bill regulating the sale and speculation in certain farm products an amendment providing for the free coinage of silver at a fixed ratio was held not to be germane. Volume **V**, section **5885.**
- To a bill relating to the coinage of silver in the Treasury and its use in redemption of notes issued against it, amendments authorizing the issue of bonds and also authorizing the giving of notes for deposits of silver were held not to be germane. Volume **V**, section **5886**.

#### AMENDMENTS—Continued.

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# (51) Examples of Amendments not Germane.—Unrelated Subjects—Continued.

- To a proposition to provide relief for destitute citizens of the United States in the island of Cuba a proposition declaring a state of war in Cuba and proclaiming neutrality, etc., was held not to be germane. Volume **V**, section **5897**.
- To a bill making deficiency appropriations for the Government Printing Office, among which was none relating to the salary of the Public Printer, an amendment legislating in relation to the selection of that official was held not to be germane. Volume **V**, section **5825**.
- An amendment which would have changed a resolution of inquiry to one of instruction was held not to be germane. Volume **V**, section **5804**.

# (52) Examples of Amendments not Germane.—On Appropriation Bills.

A revenue amendment is not germane to an appropriation bill. Volume V, section 5852.

- A proposition to improve the harbor of a foreign country was held not to be germane to the river and harbor bill. Volume **IV**, section **4121**.
- An amendment prohibiting the employment of nonresident foreigners on certain river and harbor works was held not to be germane to the river and harbor bill. Volume **IV**, section **4127**.
- An amendment providing for a system of irrigating arid lands was held not to be germane to the river and harbor bill. Volume **IV**, section **4128**.

# (53) Of the Journal.—As Related to Reading and Approval.

- A motion to amend the Journal takes precedence of the motion to approve it. Volume IV, section 2760.
- The motion to amend the Journal may not be admitted after the previous question is demanded on the motion to approve. Volume **VIII**, section **2684**.
- The motion to amend the Journal takes precedence of the motion to approve it, but the motion to amend is not admitted after the previous question has been demanded on the motion to approve. Volume VI, section 633.
- A motion to amend the Journal may not be admitted after the previous question is demanded on a motion to approve. Volume **IV**, section **2770**.

After the Journal has been approved amendments should not be ordered. Volume **IV**, section **2781**. While the regular time for amending the Journal expires with its approval, yet this rule has some-

- times been waived for the correction of a yea and nay vote. Volume IV, sections 2767–2769.
- It having been erroneously announced that a quorum had voted when the roll later disclosed the absence of a quorum on the vote, the Speaker declared subsequent proceedings in connection therewith vacated, and the Journal was amended accordingly. Volume **VIII**, section **3161**.
- A vote having been incorrectly announced through error on the part of the Clerk, it is in order to move that the Journal and Record be amended to conform to the facts, or the Speaker may of his own initiative announce the correction and direct that the Journal be corrected. Volume **VIII**, section **3162**.
- An error in a vote may be corrected in the Journal of the succeeding day, even though the result be changed thereby. Volume **IV**, sections **2829–2831**.
- The correction of the Journal of a day preceding the last legislative day is usually made only by unanimous consent. Volume **IV**, sections **2794–2797**.
- It has been held that the administration of the oath to a Member takes precedence of a motion to amend the Journal. Volume I, II section 171.
- Discussion of the scope of the Speaker's power to correct the Journal before it is read. Volume IV, section 2734.
- It has been held that the Journal of the last day of a session may not be amended on the first day of the succeeding session, but this principle has not been followed uniformly. Volume **IV**, sections **2743**, **2744**.
- After the Journal had been printed it was held to be too late to amend it. Volume VI, section 632.

## (54) Of the Journal.—As Related to Actual Transactions.

- In amending the Journal the House may decide as to what are proceedings, even to the extent of omitting things actually done or of recording things not done. Volume **IV**, section **2784**. **Volume IV**, section **634**.
- The Journal being correct, the Speaker nevertheless entertained a motion to amend it so as to cause it to state what was not the fact, leaving the House to decide on the propriety of the action. Volume **IV**, section **2785**.
- The House declined to allow amendment of the Journal entry of a motion which was recorded exactly as made. Volume **IV**, section **2783**.
- Because of the rule requiring every motion made and not withdrawn to be entered on the Journal, it was held not in order to amend the Journal by striking out a resolution actually offered. Volume **IV**, section **2789**.
- An instance wherein the Senate, after discussion, declined so to amend the Journal as to state what was not the actual fact. Volume **IV**, section **2786**.

## (55) Of the Journal.-Expunging and Rescinding.

- The Speaker has ruled out of order a motion to expunge a portion of the Journal. Volume **IV**, sections **2790**, **2791**.
- The House has rescinded a resolution recorded in the Journal of a preceding Congress. Volume IV, sections 2792, 2793.

#### (56) Of the Journal.—Reasons not Included.

- An expression of opinion as to a decision of the Chair is not in order as an amendment to the Journal. Volume **IV**, section **2848**.
- An instance wherein the House by vote allowed an explanation of a motion to be entered on the Journal. Volume **IV**, section **2783**.
- While the Journal does not record the reasons for an adjournment, such reasons may be inserted by special direction of the House. Volume **IV**, section **2816**.

## (57) Of the Journal.—May not Insert Excluded Matter by Indirection.

- It is not in order to place on the Journal indirectly what the House has refused to place there directly. Volume **IV**, section **2805**.
- In 1843 the House finally decided that a protest, which had been refused admission to the Journal, might not appear there indirectly. Volume **IV**, section **2804**.
- In the earlier practice protests which the House refused to allow in the Journal, appeared there indirectly as part of the rejected motion. Volume **IV**, sections **2801–2803**.
- The House having declined to permit protests to be entered on the Journal, the Speakers have declined to entertain motions to amend the Journal which would have effected the purpose indirectly. Volume **IV**, section **2805**.
- While a proposed correction of the Journal may be recorded in the Journal, yet it is not in order to insert in full in this indirect way what has been denied insertion in the first instance. Volume **IV**, section **2782**.
- It is in order to move to amend the Journal by inserting what the House has refused to hear read. Volume **IV**, section **2804**.

## (58) Of the Journal.—Record of.

- Instance wherein a correction of the Journal was recorded in the Journal. Volume IV, section 2816.
- It was the early practice to record in the Journal all motions to amend the Journal, but in later years the rule has not been adhered to always. Volume **IV**, sections **2775–2779**.
- A correction of the Congressional Record, which involves a motion and a vote, is recorded in the journal. Volume **IV**, section **2877**.
- Instance wherein the Speaker ruled out of order a motion to amend the Journal by inserting record of proceedings that became null through errors. Volume **IV**, section **2814**.

# (59) Of Articles of Impeachment.

- Method by which the House amended and voted on the articles of impeachment in the Chase case. Volume III, section 2344.
- Practice in considering and amending articles of impeachment in Committee of the Whole. Volume III, section 2344.
- An instance in which a Member after submitting articles of impeachment which were referred to a committee of the House, later submitted amended articles of impeachment which were referred to the same committee. Volume **VI**, section **468**.
- In response to respondent's motion to make more certain, the House revised an article of the articles of impeachment and transmitted it to the Senate as amended. Volume VI, section 520.
- The amended article of impeachemnt when received in the Senate was filed without being read, it having previously appeared in full in the Record. Volume **VI**, section **521**.
- The answer of the respondent to the amended article of impeachment. Volume VI, section 521.

# (60) Of the Constitution.—In General.

- The Constitution provides the methods by which amendments to it may be proposed and adopted. Volume V, section 7025.
- Instance of the receipt and reference of the application of a State legislature for the calling of a convention to amend the Constitution of the United States. Volume **V**, section **7026**.
- A joint resolution proposing an amendment to the Constitution is not required to be placed on a calendar of the Committee of the Whole. Volume **VIII**, section **2395**.
- No amendment to the Constitution may deprive any State, without its consent, of its equal suffrage in the Senate. Volume V, section 7025.
- Forms of resolving clauses used in joint resolutions proposing amendments to the Constitution (footnote). Volume **V**, section **7029**.
- A difference between the two Houses as to an amendment to a proposed constitutional amendment may properly be committed to a conference. Volume **V**, section **7037**.
- Joint resolutions proposing amendments to the Constitution, although not requiring the approval of the President, have their several readings and are enrolled and signed by the Speaker (footnote). Volume **V**, section **7029**.
- It has been conclusively settled that a joint resolution proposing an amendment to the Constitution should not be presented to the President for his approval. Volume **V**, section **7040**.
- Joint resolutions proposing amendments to the Constitution are, when passed, filed with the Secretary of State by the Committee on Enrolled Bills. Volume **V**, section **7041**.
- The filing with the Secretary of State and the transmission to the States of joint resolutions proposing amendments to the Constitution. Volume **V**, section **7041**.
- The two Houses requested the President to transmit to the States forthwith certain proposed amendments to the Constitution. Volume V, section 7043.
- On one occasion at least the two Houses have requested the President to transmit to the States a joint resolution proposing an amendment to the Constitution. Volume **V**, section **7041**.
- The law makes no provision for notifying the States of the submission of a constitutional amendment and a concurrent resolution requesting the President to transmit to the States such proposed amendments is without privilege. Volume **VIII**, section **3508**.
- The President may notify Congress by message of the promulgation of the ratification of a constitutional amendment. Volume V, section 7044.
- The original notice of ratification of a constitutional amendment by a State is transmitted to the Secretary of State and a copy to the House, where it is laid before the House by the Speaker and filed in its archives. Volume **VIII**, section **3507**.

## (60) Of the Constitution.—In General.—Continued.

As to the power of a State to recall its assent to a constitutional amendment. Volume V, section 7042.

# (61) Of the Constitution.—Voting on.

- The vote required on a joint resolution proposing an amendment to the Constitution is two-thirds of those voting, a quorum being present, and not two-thirds of the entire membership. Volume **V**, sections **7027**, **7028**.
- The vote required for passage of a joint resolution proposing an amendment to the Constitution is two-thirds of those voting, a quorum being present, and not two-thirds of the entire membership. Volume **VIII**, section **3503**.
- The requirements of a two-thirds vote for proposing constitutional amendments has been construed, in the later practice, to apply only to the vote on final passage. Volume **V**, sections **7029**, **7030**.
- The yeas and nays are not necessarily taken on the passage of a resolution proposing an amendment to the Constitution. Volume V, sections 7038, 7039. Volume VIII, section 3506.
- In considering amendments to the Constitution a two-thirds vote was not required in Committee of the Whole, but was required when the House voted on concurring in Senate amendments. Volume **V**, section **7033**.
- A two-thirds vote is required to agree to amendments of the other House to joint resolutions proposing amendments to the Constitution. Volume **V**, section **7034**. Volume **VIII**, section **3505**.
- One House having, by a two-thirds vote, passed in amended form a proposed constitutional amendment from the other House, and then having by a majority vote receded from its amendment, the constitutional amendment was held not to be passed. Volume **V**, section **7035**.
- A two-thirds vote is required to agree to a conference report on a joint resolution proposing an amendment to the Constitution. Volume **V**, section **7036**.
- Proposed amendments to the Constitution may be amended by a majority vote. Volume V, sections 7031, 7032.
- Proposed amendments to the Constitution may be amended by a majority vote. Volume VIII, section **3504**.

## (62) Of the Constitution.—Jurisdiction of Committees as to.

- The Committee on the Judiciary has a general but not exclusive jurisdiction over joint resolutions proposing amendments to the Constitution of the United States. Volume **IV**, section **4056**.
- The Committee on the Judiciary has a general but not exclusive jurisdiction over joint resolutions proposing amendments to the Constitution of the United States. Volume VII, section 1779.
- A joint resolution proposing a constitutional amendment authorizing mutual taxation of salaries between State and Federal Governments was held to come within the jurisdiction of the Committee on the Judiciary rather than that of the Committee on Ways and Means. Volume **VII**, section **1780**.
- Proposed changes of the Constitution as to the terms of Congress and the President, and the time of annual meeting of Congress, have been considered by the Committee on Election of President, Vice-President, and Representatives in Congress. Volume **IV**, section **4302**.
- The Committee on Election of President, Vice-President, and Representatives in Congress has reported proposed constitutional amendments providing for election of Senators by the people and the disqualification of polygamists as Representatives. Volume **IV**, section **4300**.
- Propositions relating to wages and hours of labor, even when a constitutional amendment has been proposed, have been considered by the Committee on Labor. Volume IV, section 4247.

## AMENDMENTS BETWEEN THE HOUSES. "See also Conferences."

- (1) Conditions and limitations of.
- (2) Text to which both Houses have agreed may not be changed.
- (3) Precedence of motions as to.
- (4) Nature and effect of motions as to.
- (5) Agreeing with amendment.
- (6) Insisting.
- (7) Receding.
- (8) Adhering.—General practice.
- (9) Adhering.—In relation to conference.
- (10) Adhering.—Resulting in loss of bill.
- (11) Consideration in the House.
- (12) Consideration in Committee of the Whole.
- (13) Messages relating to.
- (14) Uses of special orders in relation thereto.
- (15) When legislation on general appropriation bills is proposed.
- (16) When attached to proposed amendments to the Constitution.

# (1) Conditions and Limitations of.

- Either House may amend a bill of the other before passing it. Volume V, section 6163.
- One House may agree outright in an amendment of the other, may agree with an amendment, or may disagree outright. Volume **V**, section **6163**.
- A motion being made to agree to an amendment of the other House with an amendment, it is in order to perfect that amendment by another amendment and a substitute. Volume V, section 6175.
- A bill of one House being passed in the other with amendment, the originating House may concur with an amendment, whereupon the other House may concur with still another amendment, but here the process stops. Volume **V**, section **6163**.
- An amendment of one House being amended by the other, the first House may amend the last amendment, but further amendment is not permissible. Volume **V**, sections **6167**, **6177**.
- An instance of substitute amendments between the Houses carried to the furthest degree. Volume **V**, section **6178**.
- One House may pass a bill with blanks to be filled by the other House. Volume V, section 5781.
- One House may not send to the other an amendment of its own bill after it is passed. Volume **V**, section **6216**.
- The House having disagreed and ordered conferees on Senate amendments on which Senate has insisted and ordered conferees, the stage of disagreement has been reached. Volume **VIII**, section **3232**.
- A bill with amendments of the other House is privileged after the state of disagreement has been reached. Volume **VIII**, section **3194**.
- After the stage of disagreement had been reached on amendments between the Houses, the Senate decided that new matters might not be brought in by way of amendment. Volume **V**, section **6227.**
- The conference on a disagreement as to Senate amendments to a House bill having failed, the Senate reconsidered its action in amending and passing the bill, passed the bill with a new amendment, and asked a new conference. Volume **V**, section **6292**.
- Illustration of disposition of amendments between the Houses without intervention of a Committee of Conference. Volume **V**, section **6165**.
- Instance wherein, under a unanimous consent agreement, a Senate amendment was taken up after the bill had been sent to conference and agreed to by the House without recommendation or report from the conferees. Volume **VIII**, section **3202**.

### (1) Conditions and Limitations of—Continued.

A conference report having been recommitted to the committee of conference, the papers are no longer before the House, and no motion for disposition of the amendments in disagreement is in order. Volume **VIII**, section **3328**.

# (2) Text to Which Both Houses Have Agreed May Not be Changed.

- When a bill with Senate amendments is taken from the calendar for consideration, only the amendments are before the House, and the remainder of the bill, having been agreed to by both Houses, is not subject to further consideration. Volume **VIII**, section **3187**.
- The House may not, even by unanimous consent, change the text to which both Houses have agreed. Volume **V**, section **6179**.
- In considering the House Senate amendments to a House bill it is not in order to change the text to which both Houses have agreed. Volume **V**, section **6180**.
- The text to which both Houses have agreed may not be changed in the slightest particular. Volume **V**, section **6181**.
- The text to which both Houses have agreed may not be amended, even by adding a new section at the end of the bill. Volume **V**, section **6182**.
- The fact that an amendment proposed to a Senate amendment would in effect change a provision of the text to which both Houses have agreed does not constitute a reason why the Speaker should rule it out. Volume **II**, section **1335**. Volume **V**, sections **6183–6185**.

### (3) Precedence of Motions as to.

- The parliamentary law governing the precedence and effect of the motions to agree, disagree, recede, insist, and adhere. Volume V, section 6164.
- The motions to recede, insist, and adhere have precedence in the order named without regard to the order in which they may be offered. Volume **V**, section **6324**.
- The motion to amend an amendment of the other House has precedence of the motion to agree or disagree. Volume V, sections 6164, 6169-6171.
- A motion proposing a substitute for a Senate amendment yields to a motion for a perfecting amendment. Volume VIII, section 3184.
- A motion to amend an amendment from the other House takes precedence of a motion to agree or disagree. Volume **VIII**, section **3187**.
- When Senate amendments are taken up for the first time, the motion to concur with an amendment takes precedence over the simple motion to concur, but after the House has disagreed the order is reversed and subsequently the motion to recede and concur takes precedence over the motion to recede and concur with an amendment. Volume **VIII**, sections **3200**, **3202**, **3203**.
- The stage of disagreement not being reached, the motion to concur in an amendment of the other House with an amendment has precedence of the simple motion to concur. Volume **V**, section **6321.**
- The stage of disagreement not being reached, the motion to concur in an amendment of the other House with an amendment has precedence of the simple motion to concur, but, the stage of disagreement having been reached, the motion to recede and concur takes precedence of the motion to recede and concur with an amendment. Volume **VIII**, section **3202**.
- The previous question being demanded or ordered on a motion to concur in a Senate amendment, a motion to amend is not in order. Volume **V**, section **5488**.
- Before the stage of disagreement has been reached, the motion to refer to a committee Senate amendments returned with a House bill has precedence of a motion to agree to the amendments. Volume **V**, sections **6172–6174**.

## AMENDMENTS BETWEEN THE HOUSES—Continued.

- (3) Precedence of motions as to—Continued.
  - The stage of disagreement having been reached, the motion to recede and concur takes precedence over the motion to recede and concur with an amendment, but the motion to recede and concur having been divided, and the House having receded, the motion to concur is first voted on and if rejected then the motion to concur with an amendment. Volume **VIII**, section **3196**.
  - The previous question having been ordered on a motion to agree to a Senate amendment to a House bill, a motion to commit is in order. Volume **V**, section **5575**.
  - The stage of disagreement having been reached, the motion to insist has precedence of the motion to refer. Volume **V**, section **6225**.
  - A motion to recede has precedence of the motion to insist. Volume V, section 6308.
  - A motion to insist on disagreement to a Senate amendment yields to a motion to agree and is not acted on in event of rejection of the latter motion. Volume **VIII**, section **3183**.
  - The motion to recede takes precedence of the motion to insist or the motion to ask a conference. Volume **V**, section **6270**.
  - Although the previous question may have been demanded on a motion to insist, it has been held that a motion to recede and concur might be admitted to precedence. Volume V, section 6321a.
  - In the consideration of Senate amendments to a House bill the motion to concur takes precedence over the motion to disagree further. Volume **VIII**, sections **3179**, **3204**.
  - A motion to recede and concur in a Senate amendment takes precedence of a motion to insist further on disagreement to the Senate amendment. Volume **VIII**, section **3205**.
  - The motion to recede from disagreement and concur in a Senate amendment has precedence of a motion to insist further, but a Member by offering such motion may not deprive the Member-in-charge of the floor. Volume **VIII**, section **3193**.
  - A motion to recede and concur is in order even after the previous question has been demanded on a motion to insist. Volume **V**, section **6208**.
  - After the previous question has been moved on a motion to adhere a motion to recede may not be made. Volume **V**, section **6310**.
  - The stage of disagreement having been reached, the motion to recede and concur takes precedence of the motion to recede and concur with an amendment. Volume **V**, sections **6219–6223**.
  - A motion to recede and concur is divisible, and being divided and the House having receded, a motion to amend has precedence of the motion to concur. Volume V, sections 6209-6211. Volume VIII, sections 3197, 3198, 3203.
  - The motion to recede and concur in a Senate amendment with an amendment takes precedence of a motion to insist further on the House's disagreement to the Senate amendment. Volume **V**, section **6224**.

# (4) Nature and Effect of Motions as to.

- As to the motions to agree or disagree the affirmative of one is equivalent to the negative of the other. Volume **V**, section **6164**.
- A negative vote on a motion to concur in a Senate amendment was held equivalent to an affirmative vote to disagree. Volume **VIII**, sections **3178**, **3179**.
- The Committee of the House having recommended disagreement to a Senate amendment, and the House having negative a motion to concur in the recommendation, it was held that the House agreed to the amendment. Volume **V**, section **6168**.
- The negative of the motion to recede is not equivalent to the affirmative of the motion to insist. Volume **V**, section **6164**.
- The motion to agree or concur should be put in the affirmative and not the negative form. Volume **V**, section **6166**.
- By receding from an amendment with which it agreed to a Senate amendment the House does not thereby agree to the Senate amendment. Volume **VIII**, section **3199**.

- (4) Nature and Effect of Motions as to-Continued.
  - Amendments being in issue between the Houses, the motion to recede may be repeated at a new stage of the proceedings. Volume **V**, section **6207**.
  - Before the stage of disagreement is reached the motion to concur with an amendment is not divisible. Volume **VIII**, section **3176**.
  - On the question of agreeing or disagreeing to a Senate amendment it is not in order to demand a division so as to vote separately on different portions of the amendment. Volume **VIII**, section **3175**.
  - When a Senate amendment is reported back to the House from Committee of the Whole with an amendment and with the recommendation that the Senate amendment as amended be concurred in, the vote is taken first on the proposed amendment and then on concurrence. Volume **VIII**, section **3192**.
  - The Committee of the Whole having reported a Senate amendment with the recommendation that it be agreed to with an amendment, a separate vote was had on the amendment to the Senate amendment. Volume **VIII**, section **2420**.
  - On the question of agreeing or disagreeing to a Senate amendment it is not in order, according to the weight of authority, to demand a division so as to vote separately on different portions of the amendment. Volume **V**, sections **6151–6156**.
  - The previous question having been ordered to the report of the Committee of the Whole recommending disagreement to Senate amendments, the preferential motion to concur was held not to be in order. Volume **VIII**, section **3211**.
  - Laying on the table the motion to postpone consideration of Senate amendments was held not to carry to the table pending motions for their disposition. Volume **VIII**, section **2657**.
  - The Committee of the Whole having reported back Senate amendments to a bill with recommendations for their disposition, it was held that a motion to recommit properly applied to the bill and not to the amendments. Volume **VIII**, section **2743**.

### (5) Agreeing with Amendment.

- Where the Senate had amended a House bill by striking out a section it was held in order in the House to concur with an amendment inserting a new text in lieu of that stricken out. Volume **V**, section **6186**. Volume **VIII**, section **3190**.
- In amending a Senate amendment the House is not confined with the limits of amount set by the original bill and the Senate amendment. Volume **V**, section **6187**.
- In the consideration of Senate amendments in the House an amendment must be germane to the particular Senate amendment to which it is offered, it not being sufficient that it should be germane to provisions of the bill. Volume **V**, sections **6188–6191**.
- A motion to concur in a Senate amendment with an amendment is not in order while a motion to concur with another amendment is pending, but may be offered as an amendment or as a substitute for the pending motion. Volume **VIII**, section **3201**.
- The Committee of the Whole having reported a Senate amendment with the recommendation that it be agreed to with an amendment, a separate vote was had on the amendment to the Senate amendment. Volume **VIII**, section **2420**.
- When the House disagrees to a Senate amendment after amending it the adopted amendment is of no effect. Volume **V**, section **6169**.

#### (6) Insisting.

Both Houses insisting and neither asking a conference, the bill failed. Volume **V**, section **6228**. When the originating House disagrees to the amendment of the other House the latter may recede from or insist on its own amendment, but may not couple an amendment with this action.

## AMENDMENTS BETWEEN THE HOUSES—Continued.

# (6) Insisting—Continued.

- Instance wherein, after managers of a conference had reported their inability to agree, a resolution insisting on the House's disagreement to Senate amendments and asking a further conference was admitted as privileged. Volume **V**, section **6272**.
- Statement with reference to an unwritten rule of conference that the House proposing an amendment on which agreement can not be secured must recede or accept responsibility for failure of the bill. Volume **VIII**, section **3209**.
- The House having under consideration a number of Senate amendments, it was held that a motion to insist on disagreement to one amendment might not include agreement to conference asked by the Senate until disposition of all pending amendments had been determined. Volume **VIII**, section **3210**.

# (7) Receding.

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- When one House recedes from its amendment to a bill of the other, the bill is thereby passed, if there be no other point of difference as to the bill. Volume **V**, section **6312**.
- The rejection of a motion to recede from disagreement to a Senate amendment and concur therein is equivalent to further disagreement to the amendment. Volume **VIII**, section **3195**.
- One House having receded from certain of its amendments, may not at a subsequent stage recall their action in order to form a new basis for a conference. Volume **V**, section **6251**.
- The House may not recede from its own amendments with an amendment. Volume V, sections 6216-6218.
- Instance wherein the Senate receded from its own amendment to a House bill with an amendment. Volume **VIII**, section **3183**.
- An instance wherein one House receded from its own amendment after the other House had returned it concurred in with an amendment. Volume V, section 6226.
- Where one House recedes from its amendment to a bill after the other has concurred in the amendment with an amendment, agreement has not been reached and the bill is not passed. Volume **VIII**, section **3177**.
- Instance wherein the Senate receded from its amendment to a House bill, although it had insisted and asked a conference, to which the House had agreed. Volume **V**, section **6319**.
- Instance wherein the Senate receded from its disagreement to a House amendment to its amendment, although it had insisted and asked a conference, to which the House had agreed. Volume **VIII**, section **3218**.
- By receding from its disagreement to a Senate amendment, the House does not thereby agree to the same. Volume **V**, section **6215**.
- By receding from an amendment with which it agreed to a Senate amendment, the House does not thereby agree to the Senate amendment. Volume **VIII**, section **3199**.
- The question on a motion to recede from an amendment to a Senate amendment and concur in the Senate amendment may be divided on the demand of any Member. Volume **VIII**, section **3199**.
- The House having receded from its disagreement to Senate amendments, they are open to amendment precisely as before the original disagreement. Volume **V**, sections **6212–6214**.
- It was very early insisted on as a principle that where on House proposes to an appropriation bill an amendment firmly resisted by the other proposing House should recede. Volume **IV**, section **3905**.

# (8) Adhering.—General Practice.

- When both Houses have insisted, neither inclining to recede, it is in order to adhere, but in parliament adherence is not usually voted until there have been at least two conferences. Volume **V**, section **6163**.
- An instance of immediate adherence to a first disagreement. Volume V, section 6303.

- (8) Adhering.—General Practice—Continued.
  - One House after an amendment or disagreement by the other, may at once adhere, but this does not preclude the granting of the request of the other House for a conference. Volume **V**, sections **6241–6244**.
  - The House may recede from its disagreement to certain amendments and adhere to it as to others. Volume **V**, section **6229**.
  - One House having adhered, may at the next stage vote to further adhere. Volume V, section 6251.
  - The House having adhered to its disagreement to a Senate amendment, and the Senate having insisted, the House receded from its adherence and agreed to the amendment with an amendment. Volume **V**, section **6401**.
  - After the House had adhered it reconsidered its action, receded from its disagreement, and agreed to the Senate amendment with an amendment. Volume **V**, section **6253**.

The House may recede from its adherence. Volume V, section 6252.

Instances where, after one House had adhered, the other receded. Volume V, sections 6247-6250.

## (9) Adhering.—In Relation to Conference.

- A vote to adhere may not be accompanied by a request for a conference. Volume V, section 6303. Volume VIII, section 3208.
- After an adherence by both Houses a conference is not asked. Volume V, section 6308.
- After one House has adhered the other may recede or ask a conference, which may be agreed to by the adhering House. Volume **V**, sections **6304–6307**.
- When one House asks a conference after the other House has adhered, the adhering House may agree to the conference without reconsidering or receding from its vote to adhere. Volume **V**, section **6310**.
- One House, having adhered, may recede from its adherence and agree to a conference asked by the other. Volume **V**, section **6251**.
- Where one House votes to adhere to its attitude of disagreement the other may vote to insist and ask a conference. Volume **V**, section **6308**.
- The Senate having disagreed to an amendment of the House, and the House having insisted, the Senate adhered, whereupon the House, for the first time, asked a conference, which was granted. Volume **V**, section **6309**.
- The managers of a conference having reported inability to agree, the House voted to adhere to its disagreements to the Senate amendment, whereupon the Senate receded from it. Volume **V**, section **6312**.

### (10) Adhering.—Resulting in Loss of Bill.

- An adherence by both Houses to disagreement over amendments causes a bill to fail. Volume V, section 6163.
- The inability of the two Houses to agree on even the slightest amendment to a bill causes the loss of the bill. Volume **V**, sections **6233–6240**.
- In many instances bills have been lost by the adherence of both Houses, sometimes in earlier days, when no effort at adjustment by conference had been made. Volume V, sections **6233–6240**.
- Instances of the loss of bills by the adherence of both Houses to attitudes of disagreement over amendments. Volume V, section 6313.
- Bills on which one House had adhered have been lost by the expiration of the Congress, even while the roll was being called on a motion to recede that might have passed the bill. Volume **V**, sections **6230–6232**.
- Instance of prolonged disagreement resulting in the loss of a bill. Volume **V**, sections **6324**, **6325**. Instance where a House bill returned with Senate amendments adhered to was postponed indefinitely. Volume **V**, section **6200**.

#### (11) Consideration in the House.

- When Senate amendments to a House bill are considered in the House they are taken up in their order. Volume **V**, sections **6197**, **6198**.
- When a bill with Senate amendments is taken up for consideration, the amendments must be read before consideration begins. Volume **VIII**, section **3232**.
- In the consideration of amendments on a bill pending between the two Houses it is not necessary to read the entire bill when the amendments come up for action. Volume **IV**, section **3407**.
- A Senate amendment under consideration in the House is treated for purposes of amendment as an original bill. Volume **VIII**, sections **2825**, **2939**.
- Under the former rules a House bill with Senate amendments requiring to be referred was referred by vote of the House. Volume IV, section 3105.
- Senate amendments to House bills on the Speaker's table not requiring consideration in the Committee of the Whole may be disposed of by motion authorized by the committee reporting the bill. Volume **VIII**, section **2382**.
- A House bill with Senate amendments not requiring consideration in the Committee of the Whole, in the absence of disposition by the House on its receipt from the Senate, was referred by the Speaker under clause 2 of Rule XXIV to the appropriate committee. Volume VI, section 730.
- A House bill relating to the revenue being returned with a Senate amendment in the nature of a substitute relating to coinage, was in the House referred to the committee having jurisdiction of the subject of the original bill. Volume **IV**, section **4378**.
- A private bill of the House returned from the Senate with a substitute amendment of a public nature, was held to be a private bill still. Volume **IV**, section **3288**.
- A question of personal privilege has been given precedence over privileged Senate amendments remaining to be disposed of after the rejection of a conference report. Volume III, section **2531.**
- The highly privileged character of general appropriation bills continues at all stages, including the period after they are returned with Senate amendments. Volume **IV**, section **3148**.
- A motion to lay on the table a House bill returned with Senate amendments is in order. Volume **V**, section **6201-6203**.
- It is in order to lay on the table Senate amendments to a House bill, and the bill in such a case goes to the table with the amendments. Volume **V**, section **5424**.
- In the consideration of Senate amendments a simple motion for the previous question applies to the immediate question only and does not include other pending questions. Volume **VIII**, section **2676**.
- Early instances where one House postponed to an indefinite time bills returned from the other with amendments disagreed to and requests for a conference. Volume **V**, section **6199**.

# (12) Consideration in Committee of the Whole.

- Senate amendments to House bills must be considered in Committee of the Whole if they be such as, originating in the House, would be subject to that requirement. Volume **IV**, section **4796**.
- The fact that a House bill was considered in Committee of the Whole is not taken into consideration in determining whether Senate amendments thereto require consideration in the Committee of the Whole, but the question as to whether a charge upon the Government is involved is applied to each amendment received from the Senate. Volume **VIII**, section **2381**.
- A Senate amendment which is a modification merely of a House proposition is not required to be considered in Committee of the Whole. Volume **VIII**, section **2383**.

- (27) Consideration in Committee of the Whole—Continued.
  - A Senate amendment which is a modification merely of a House proposition, like the increase or decrease of the amount of an appropriation or a mere legislative proposition, and does not involve new and distinct expenditure, is not required to be considered in Committee of the Whole. Volume **IV**, sections **4797–4806**.
  - A Senate amendment merely increasing or decreasing the amount of a House appropriation, without providing new subjects of expenditure, does not require consideration in the Committee of the Whole. Volume **VIII**, sections **2382**, **2385**.
  - A Senate amendment restricting the powers granted by a House bill to a commission to refund foreign loans does not require consideration in Committee of the Whole. Volume **VIII**, section **2383**.
  - A Senate amendment authorizing expenditures from a naval hospital fund is not required to be considered in the Committee of the Whole. Volume **VIII**, section **2382**.
  - A House bill with Senate amendments requiring consideration in Committee of the Whole should be referred from the Speaker's table to the proper standing committee under the rules. Volume **IV**, sections **3106**, **3107**.
  - General discussion of rule requiring reference from the Speaker's table to a standing committee of House bills returned with Senate amendments such as require consideration in Committee of the Whole. Volume **IV**, sections **3091–3093**.
  - Where the question of requiring consideration in Committee of the Whole was raised against a Senate amendment which on its face apparently placed a charge upon the Treasury the Speaker held it devolved upon those opposing the point of order to cite proof to the contrary. Volume **VIII**, section **2387**.
  - Form of special order discharging committee from consideration of House bill with Senate amendments and providing for consideration in Committee of the Whole. Volume VII, section 819.
  - Form of special order for considering a Senate bill in the Committee of the Whole making in order House committee amendments and providing for separate vote on each. Volume **VII**, section **799.**
  - Form of special order authorizing a motion to consider Senate amendments in Committee of the Whole. Volume **VII**, section **825**.
  - The point being made and sustained that a Senate amendment to a House bill must be considered in Committee of the Whole, the bill is referred directly from the Speaker's table to the standing committee having jurisdiction. Volume **IV**, sections **3094**, **3095**.
  - A House bill returned with Senate amendments involving a new matter of appropriation, whether with or without a request for a conference, is referred directly to a standing committee and on being reported therefrom is referred to the Committee of the Whole. Volume **IV**, sections **3108–3110**.
  - A Senate amendment being such as requires consideration in Committee of the Whole, the bill and amendment are referred directly from the Speaker's table to the appropriate standing committee. Volume **IV**, section **3090**.
  - The fact that one of several Senate amendments must be considered in Committee of the Whole does not prevent the House from proceeding with the disposition of those not subject to the point of order. Volume **IV**, section **4807**.
  - Senate amendments being under consideration in the House, and an amendment thereto requiring consideration in Committee of the Whole being proposed, the House at once goes into Committee of the Whole to consider it. Volume **IV**, section **4795**.
  - A Senate amendment being under consideration and a proposition being made to concur with an amendment requiring consideration and a proposition being made to concur with an amendment requiring consideration in Committee of the Whole, the entire bill goes to the Committee of the Whole, although only one proposed amendment is considered. Volume **IV**, section **4808**.

## AMENDMENTS BETWEEN THE HOUSES—Continued.

- (12) Consideration in Committee of the Whole—Continued.
  - An amendment to a Senate amendment providing an appropriation for another purpose than that of the Senate amendment requires consideration in Committee of the Whole. Volume **IV**, section **4795**.
  - When a House bill with Senate amendments is committed to the Committee of the Whole that committee considers only the amendments. Volume **V**, section **6192**.
  - Senate amendments referred to the Committee of the Whole must be considered, although they may not be within the rule requiring such consideration. Volume **V**, section **6195**.
  - In Committee of the Whole a Senate amendment, even though it be very long, is considered as an entirety and not by paragraphs or sections. Volume **V**, section **6194**.
  - Senate amendments considered in Committee of the Whole are each subject to general debate and amendment under the five-minute rule. Volume **V**, section **6196**.
  - The process of amending Senate amendments as amended. Volume V, section 6193.
  - In the Committee of the Whole, as in the House, a negative vote on the motion to concur is equivalent to an affirmative vote to disagree. Volume **VIII**, section **3182**.

### (13) Messages Relating to.

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- One House having taken action on an amendment of the other, informs the latter House by message. Volume **V**, section **6322**.
- Form of message where the House disagrees to certain amendments of the Senate to a House bill and agrees to others with amendments. Volume **V**, section **6287**.
- Forms of messages announcing disagreements and insistence as to amendments, and asking conferences. Volume **V**, sections **6597–6599**.
- Form of message by which one House announces to the other the fact of its disagreement to an amendment of the other House to one of its bills. Volume **V**, section **6321a**.
- The fact that the House had informed the Senate that it had agreed to a Senate amendment to a House bill was held not to prevent a motion to reconsider the vote on agreeing. Volume **V**, section **5672**.
- A House bill with Senate amendment being lost by a House committee the House ordered a duplicate engrossed copy of the bill and requested of the Senate a copy of the amendment. Volume **IV**, sections **3473**, **3474**.
- Correction of an error whereby a Senate amendment to a House bill had failed to be included in a message. Volume **V**, section **6606**.
- The Senate having proposed an amendment to a Senate bill which had passed both Houses, the House declined to entertain the amendment and by message informed the Senate that it could not act on a matter not in disagreement between the two Houses. Volume **VIII**, section **3185**.

# (14) Uses of Special Orders in Relation Thereto.

- Form of special order for amending a Senate bill and asking a conference with the Senate thereon. Volume **IV**, sections **3242**.
- Form of special order providing for summary agreement to Senate amendment. Volume VIII, section **3149**.
- Form of special order for considering numerous Senate amendments to a House bill without permitting debate and a vote on each separate amendment and for asking a conference at the same time. Volume **IV**, sections **3243–3249**.
- Instance wherein a House bill returned from the Senate with amendments was taken from the Speaker's table and sent to conference on one motion through the medium of a special order. Volume **V**, section **6405**.

# (15) When Legislation on General Appropriation Bills is Proposed.

When a Senate amendment proposes on a general appropriation bill an expenditure not authorized by law or legislation, it is in order in the House to perfect it by germane amendments. Volume **IV**, sections **3913–3916**.

## INDEX-DIGEST

# AMENDMENTS BETWEEN THE HOUSES—Continued.

# (15) When Legislation on General Appropriation Bills is Proposed-Continued.

- A proposition germane but involving legislation has sometimes been admitted as an amendment to a Senate amendment to an appropriation bill, and sometimes ruled out. Volume **IV**, sections **3909–3912**.
- The principle seems to be generally accepted that the House proposing legislation on a general appropriation bill should recede if the other House persists in its objection. Volume **IV**, sections **3906–3908**.
- A Senate amendment to an appropriation bill which does not propose legislation is not subject to amendments proposing legislation. Volume **VII**, section **1480**.
- In 1898 a Senate committee reported against a proposition to add to a general appropriation bill legislation on an important public question, holding it not proper to attempt thus to coerce the House of Representatives. Volume **IV**, section **3904**.
- Propositions for the presentation of legislation in Senate amendments (footnote). Volume IV, section 3904.

## (16) When Attached to Proposed Amendments to the Constitution.

- In considering amendments to the Constitution a two-thirds vote was not required in Committee of the Whole, but was required when the House voted on concurring in Senate amendments. Volume **V**, section **7033**.
- A two-thirds vote is required on motions disposing of Senate amendments to propositions requiring a two-thirds vote for passage. Volume **VIII**, section **3178**.
- A two-thirds vote is required to agree to a Senate amendment to a joint resolution proposing an amendment to the Constitution. Volume **V**, section **7034**.
- A difference between the two Houses as to an amendment to a proposed constitutional amendment may properly be committed to a conference. Volume **V**, section **7037**.
- One House having, by a two-thirds vote, passed, in amended form, a proposed constitutional amendment from the other House, and then having, by a majority vote, receded from its amendment, the constitutional amendment was held not to be passed. Volume **V**, section **7035.**

# AMERICAN CITIZENS.

- Questions relating to the protection of American citizens abroad and expatriation belong to the jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1883**.
- Conferring of jurisdiction relative to determination of rights of American citizens under treaties or in international litigation is a subject within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1784**.
- Control and disposition of alien property held by the United States, and the adjudication of conflicting claims of American subjects against foreign governments and foreign subjects against the United States are within the jurisdiction of the Committee on Ways and Means. Volume **VII**, section **1737**.

# AMERICAN NATIONAL RED CROSS.

The incorporation of the American National Red Cross and the protection of its insignia are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4173**.

# AMERICAN REGISTRY.

A bill granting American register to a foreign-built vessel is classed as a private bill. Volume **IV**, section **3292**.

# AMERICANIZATION.

An appropriation for Americanization work in the District of Columbia was held not to be authorized by law. Volume **VII**, section **1190**.

# AMES, ADELBERT.

The Senate overruled its committee and held as qualified Adelbert Ames, who, when elected Senator from Mississippi, was merely stationed there as an army officer, but who had declared his intention of making his home in that State. Volume **I**, section **438**.

# AMES, OAKES.

The censure of Oakes Ames for acts done in connection with the Crédit Mobilier. Volume II, section 1286.

# ANDERSON.

- The contempt case of John Anderson before the House in 1818. Volume II, sections 1606, 1607. The inquiry into the conduct of Harry B. Anderson, United States judge for the western district of Tennessee, in 1931. Volume VI, sections 542, 551.
- The Kentucky election case of Chrisman v. Anderson in the Thirty-sixth Congress. Volume I, section 538.
- The Maine election case of Anderson v. Reed in the Forty-seventh Congress. Volume II, section 971.
- The Missouri election case of Switzler v. Anderson in the Fortieth Congress. Volume II, sections 867, 868.

# ANDERSON, SYDNEY, of Minnesota, Chairman.

Decisions on questions of order relating to—
Appropriations. Volume VII, sections 1279, 1686.
Debate. Volume VIII, sections 2586, 2594.
Germaneness. Volume VIII, sections 2925, 2938, 2940, 2945, 3026, 3058.
Recognition. Volume VI, section 304.
Substitute. Volume VIII, sections 2838, 2879, 2893, 2896.

# ANDREWS.

The New Mexico case of Larrazola v. Andrews, in the Sixtieth Congress. Volume VI, section 123.

# ANIMAL INDUSTRY.

The animal industry, inspection of livestock and meat products, and diseases of animals are subjects within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4154**.

#### ANIMALS.

- The adulteration of seeds, insect pests, protection of birds and animals in forest reserves, grading of grain, etc., are subjects within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4157**.
- The Committee on Ways and Means no longer exercises jurisdiction as to the seal herds and other revenue producing animals of Alaska. Volume **VII**, section **1725**.

# ANNIVERSARIES.

- Bills relating to the observance of anniversaries and the commemoration of historical events have been reported by the House branch of the Joint Committee on the Library. Volume **VII**, section **2087**.
- Commemoration of the two hundredth anniversary of the birth of George Washington. Volume VIII, section 3534.

## ANNOUNCEMENT.

- All related proceedings subsequent to the announcement of an erroneous result of a vote fall, the votes to reconsider and lay on the table not excepted. Volume **V**, section **6089**.
- A wrong result having been announced on a vote on an amendment to a bill, it was held on the next day that the question recurred to that point with all rights intact although the bill had actually been passed. Volume **V**, sections **6089–6092**.
- Where by an error of the Clerk in reporting the yeas and nays the Speaker announces a result different from that shown by the roll, the status of the question must be determined by the vote as actually recorded. Volume **VIII**, section **3162**.
- Discovery of error in the count of a vote subsequent to the announcement of the vote, even on another day, vitiates the proceedings. Volume **VIII**, section **3126**.

## ANNOUNCEMENT—Continued.

- At the end of a yea-and-nay vote on a motion to adjourn, pending a call of the House, Members appearing prior to the announcement of the vote were recorded without the qualification. Volume **VIII**, section **3152**.
- On a vote by tellers the Chair announces the vote as reported by the tellers and does not inquire as to the correctness of such report. Volume **VIII**, section **3098**.
- Representation being made before announcement of the result that the count by tellers was incorrect, on a close vote, the Chairman ordered a recount. Volume **VIII**, section **3099**.
- It is the duty of the Speaker to announce the absence of a quorum without unnecessary delay. Volume **VI**, section **652**.
- On discovery of error in announcing the presence of a quorum on a call of the House, a motion to dispense with further proceedings under the call was vacated by unanimous consent and the call resumed. Volume **VI**, section **713**.
- The House having recessed after finding itself without a quorum, at the expiration of the recess the Speaker announced the absence of a quorum and entertained a motion for a call of the House. Volume **VI**, section **664**.
- The Chairman having announced the absence of a quorum in Committee of the Whole, a motion to rise is in order and if a quorum develops on the vote by which the motion is rejected the roll is not called and the Committee proceeds with its business. Volume **VIII**, section **2369**.
- It having been erroneously announced that a quorum had voted when the roll later disclosed the absence of a quorum on the vote, the Speaker declared subsequent proceedings in connection therewith vacated, and the Journal was amended accordingly. Volume **VIII**, section **3161**.
- The rules do not provide for announcement of how colleagues would vote if present, and such procedure is by unanimous consent only. Volume **VI**, section **200**.
- It is not in order after a record vote on which he failed to vote for a Member to announce how he would have voted if present. Volume **VIII**, section **3151**.
- The signal bells having failed to ring announcing a vote, the House ordered that they be tested. Volume **VIII**, section **3155**.
- Failure of the bells to function properly in announcing a vote does not waive the rule requiring Members to be in the hall and listening when their names are called. Volume **VIII**, section **3157**.
- Failure of the signal bells to announce a vote does not warrant repetition of the roll call. Volume **VIII**, section **3153**.
- An instance wherein the Chair after announcing a decision subsequently reversed the opinion. Volume **VIII**, section **3435**.
- An instance in which the Speaker announced to the House that after further consideration he did not desire a recent decision to be considered as a precedent. Volume **VIII**, section **2424**.
- The two Houses by concurrent resolution provide for the meeting to count the electoral vote, for the appointment of tellers, and for the declaration of the state of the vote.Volume III, section 1961.
- At the conclusion of the electoral count the President of the Senate merely announces the state of the vote, which with the list of the votes is entered on the Journals of the two Houses. Volume III, section 1918.
- At the electoral count of 1821 arrangement was made for an alternative announcement in case objections should be made to the electoral vote of Missouri, which would not change the result. Volume **III**, section **1066**.

## ANNUITY.

Widows of former ex-Presidents are sometimes granted an annuity. Volume VIII, section 3584.

# ANNUL.

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In a single instance the Senate annulled its action in expelling a Senator. Volume II, section 1243.

# ANONYMOUS COMMUNICATIONS.

The House disregards anonymous communications. Volume V, section 661.

## ANSORGE.

The New York election case of Ansorge v. Weller in the Sixty-eighth Congress. Volume VI, section 163.

## ANTHEM, NATIONAL.

The Committee on the Judiciary has exclusive jurisdiction of bills providing for the adoption of a national anthem. Volume **VII**, section **1775**.

#### ANTHONY, HENRY B., of Rhode Island, Presiding Officer.

Decision on questions of orders relating to-Quorum of a committee. Volume IV, section 4586.

# APOLOGY.

- Warm words and an assault having passed between two Members in Committee of the Whole, the House required them to apologize "for violating its privileges and offending its dignity." Volume II, section 1648.
- Censure inflicted by the Speaker on a citizen and his apology to the House appear in full in the Journal. Volume VI, section 333.
- A Member having been subjected to censure, the Speaker, after deliberation, laid before the House a letter of explanation and apology from the Member. Volume **VI**, section **236**.

## APPEALS.

- (1) General practice as to taking.
- (2) Not entertained—For reasons relating to pending business.
- (3) Not entertained—When dilatory.
- (4) Not entertained—On questions of recognition.
- (5) From decisions of the Clerk presiding during organization.
- (6) When a quorum is not present.
- (7) Debate on.
- (8) Laying on the table.
- (9) As affected by withdrawal of a related motion.
- (10) Chair's vote in case of tie.
- (11) Relation of motion to reconsider to.
- (12) In Committee of the Whole.
- (13) During the electoral count.
- (14) During impeachment trials.

### (1) General Practice as to Taking.

The Speaker decides all questions of order, subject to appeal. Volume II, section 1313.

- The decision of a question of order by the Chair is subject to appeal by any Member. Volume V, section 6938.
- The right of appeal insures the House against the arbitrary control of the Speaker, and can not be taken away from the House. Volume **V**, section **6002**.
- While an appeal or a motion to adjourn is always in order, a Member must first secure recognition in order to present either. Volume **VI**, section **293**.
- In the Senate it was held that an appeal from a decision of the Chair should be presented at the time the decision is announced and before the intervention of further business. Volume **VIII**, section **3280**.
- An appeal is not in order when another appeal is pending. Volume V, sections 6939-6941.
- While one appeal is pending another may not be taken. Volume V, section 5709.
- Under certain circumstances Speakers have admitted one appeal while another was pending. Volume V, sections 6942, 6943.

## INDEX-DIGEST

# APPEALS—Continued.

- (1) General Practice as to Taking—Continued.
  - An appeal may not be entertained on a question of order on which an appeal has just been taken and decided. Volume **IV**, section **3036**.
  - A question of order just decided on appeal may not be renewed on the suggestion of additional reasons. Volume **V**, section **6877**.
  - An appeal pending at an adjournment on Friday, but related to public and not private business, does not go over to the next Friday, but comes up on the next legislative day. Volume **V**, section **6945**.
  - The motion to postpone a day certain was held to be applicable to an appeal from the decision of the Chair. Volume **VIII**, section **2613**.
  - Neither a motion nor an appeal may intervene between the motion to adjourn and the taking of the vote thereon. Volume **V**, section **5361**.
  - The House having voted to resolve itself into Committee of the Whole, the Chair declined to entertain a motion to adjourn, but did entertain an appeal from his decision. Volume **IV**, section **4728**.
  - A special order prohibiting "debate or intervening motion" it was held that an appeal should be entertained. Volume **V**, section **6954**.
  - It was the early (but it is not the present) practice that a decision on a point of order should not be recorded in the Journal unless an appeal had been taken. Volume **IV**, section **2847**.
  - It is the usual practice that motions, points of order, and appeals not entertained by the Speaker shall not appear in the Journal. Volume **IV**, sections **2844–2846**.
  - A Member may not submit a question of order to the House except by appeal. Volume **IV**, section **4930**.
  - A decision of the Speaker involving two distinct questions he permitted the question on appeal to be divided. Volume **V**, section **6157**.

Illustration of the old form of putting the question on appeal. Volume V, section 5523.

## (2) Not Entertained.—For Reasons Relating to Pending Business.

- An appeal may not be taken from a response of the Speaker to a parliamentary inquiry. Volume **V**, section **6955**. Volume **VIII**, section **3457**.
- The House has overruled a decision of a Speaker admitting an appeal. Volume V, section 6953.
- The Speaker has declined during a call of the yeas and nays to entertain an appeal from his decision that the roll call might not be interrupted. Volume **V**, section **6051**.
- An appeal from the decision of the Chair is in order during a call of the House. Volume **VI**, section **681**.
- There is no appeal from the count by the Chair of the number rising to demand tellers. Volume **VIII**, section **3105**.
- The Speaker declined to entertain an appeal from his decision refusing recapitulation of a vote. Volume VIII, section 3128.
- In a rare instance in the earlier history of the House a Speaker declined to entertain an appeal which was evidently trivial. Volume **V**, section **5723**.
- The Speaker having decided that words spoken in debate on a pending appeal were out of order, declined to entertain an appeal from the latter decision. Volume **V**, section **6944**.
- While the Speakers have entertained appeals from their decisions as to irrelevancy in debate, they have held that such appeals were not debatable. Volume **V**, sections **5056–5063**.

## (3) Not Entertained.—When Dilatory.

When motions or appeals have been made with an evident purpose of obstruction, the Speaker, acting under the rule, has held them dilatory, either on a point of order being made or without it. Volume **V**, sections **5715-5722**.

## APPEALS—Continued.

# (3) Not Entertained.—When Dilatory—Continued.

- Pending consideration of a report from the Committee on Rules appeals and the motion to reconsider have been ruled out as dilatory within the meaning of the rule. Volume **V**, section **5739**.
- The Speaker has declined to entertain debate or appeal on a question as to dilatoriness of a motion. Volume **V**, section **5731**.
- Special orders are often used to further the consideration of business by preventing dilatory motions, and in such cases the Chair has exercised discretion as to entertaining motions to adjourn, for a recess, and appeals. Volume **IV**, sections **3210–3213**.

## (4) Not Entertained.—On Questions of Recognition.

- There is no appeal from a decision by the Speaker on a question of recognition. Volume **II**, sections 1425–1428.
- The Chair having used his discretion in recognizing a Member for debate on a point of order, declined to entertain an appeal from this recognition. Volume **V**, section **6946**.
- Under the earlier practice of the House there was an appeal from a decision of the Speaker on a question of recognition. Volume II, sections 1429-1434.
- There is no appeal from a decision by the Speaker on a question of recognition. Volume **VII**, section **292.** Volume **VIII**, sections **2429**, **2646**, **2762**.

# (5) From Decisions of the Clerk Presiding During Organization.

- Pending the election of a Speaker or a Speaker pro tempore the Clerk preserves order and decorum and decides questions of order subject to appeal. Volume I, section 64.
- Instance wherein during the organization the Clerk of the preceding House declined to entertain an appeal from his decision. Volume I, sections 22–24.
- In 1869 the hold-over clerk, basing his authority on the law of 1863, declined to entertain a question of order or an appeal pending the motion to proceed to election of Speaker. Volume **I**, section **79**.

## (6) When a Quorum is Not Present.

- An appeal from a decision of the Chair may be entertained during proceedings to secure the attendance of a quorum. Volume **IV**, section **3037**.
- An appeal from a decision of the Chair is in order during a call of the House. Volume **IV**, section **3010**.
- During proceedings to secure a quorum the Chair ruled out of order a motion to reconsider the vote whereby an appeal had been laid on the table. Volume **IV**, section **3037**.
- During proceedings under a call of the House it was held that a motion might not be made to reconsider the vote whereby an appeal was laid on the table. Volume **V**, section **5631**.

## (7) Debate on.

- An appeal from the decision of the Chair is debatable both in the House and in the Committee of the Whole, but debate may be closed in the House by a motion to lay on the table and in the Committee of the Whole by a motion to close debate or to rise and report. Volume **VIII**, section **3453**.
- A Member may not speak more than once on an appeal, except by permission of the House. Volume II, section 1313. Volume V, section 6938.
- On an appeal from a decision of the Chair it is not in order to debate the merits of the measure under consideration when the question of order was raised. Volume **V**, section **5055**.
- It was formerly held that appeals on questions relating to priority of business were not debatable. Volume **V**, section **6952**.
- After the motion is made for the previous question all incidental questions of order, whether on appeal or otherwise, are decided without debate. Volume **V**, sections **5448**, **5449**.
- While the names of absentees are being called for excuses on a call of the House neither a motion to excuse nor an incidental appeal is debatable. Volume **IV**, section **2999**.

## APPEALS—Continued.

# (8) Laying on the Table.

- The motion to lay on the table an appeal from a decision of a question of order does not, when decided in the affirmative, carry to the table the original matter as to which the question of order has arisen. Volume **V**, section **5434**.
- After careful consideration it was held in order to reconsider the vote laying an appeal on the table. Volume **V**, section **5630**.
- The motion to lay on the table an appeal from a decision of the Chair may be made under general parliamentary law before the adoption of rules. Volume **V**, section **5440**.

## (9) As Affected by Withdrawal of a Related Motion.

- A motion being withdrawn, all proceedings on an appeal arising from a point of order related to it fell thereby. Volume **V**, section **5356**.
- A motion having been withdrawn pending an appeal from a decision that it was in order, it was held that the appeal did not thereby fall. Volume **V**, section **6854**.
- Instance of the withdrawal of a motion after the previous question had been ordered on an appeal from a decision on a point of order as to the motion. Volume **V**, section **5356**.
- A Member who has, by unanimous consent, presented a bill may withdraw it while the House is dividing on an appeal from a decision relating to a proposed amendment. Volume **IV**, section **3387.**
- The ordering of the yeas and nays on a motion to lay an appeal on the table was held to be such a "decision" by the House as would prevent the withdrawal of the appeal. Volume **V**, section **5354**.

# (10) Chair's Vote in Case of Tie.

- When the vote on an appeal has resulted in a tie the Chair has sometimes given a casting vote in favor of his own decision. Volume **V**, section **6956**.
- Instance wherein, on a tie vote on an appeal, the Speaker voted in the affirmative. Volume V, section 5686.
- Instance wherein the Chair gave a casting vote in case of a tie on an appeal from his decision. Volume **V**, section **5239**.
- On an appeal from a decision of the chairman in a committee, the Chair voted to sustain his ruling, thereby producing a tie, and so the decision was sustained. Volume **IV**, section **4569**.
- When on an appeal from the decision of the Chair the vote would be a tie after the Chair should have voted to sustain his own decision, an interesting question would be presented. Volume **V**, section **6957**.

## (11) Relation of Motion to Reconsider to.

When the House has passed a bill and disposed of a motion to reconsider the vote on its passage it is too late to move to reconsider the vote sustaining the decision of the Chair which brought the bill before the House. Volume **V**, section **5652**.

# (12) In Committee of the Whole.

- In Committee of the Whole, as well as in the House, a Member may speak but once on an appeal. Volume **V**, section **6951**.
- Debate on an appeal in Committee of the Whole has been limited by the committee itself on motion put and carried, or by the committee rising to enable the House to limit it. Volume **V**, sections **6947-6950**.
- Debate on appeal in the Committee of the Whole is under the five-minute rule, and is within the discretion of the Chair. Volume **VIII**, sections **2347**, **3454**.
- Debate on an appeal in the Committee of the Whole is under the five-minute rule and may be closed by the committee. Volume VII, section 1608. Volume VIII, sections 2375, 2556, 3453, 3455.
- In recognizing for debate on an appeal in the Committee of the Whole the Chairman alternates between those favoring and those opposing. Volume **VIII**, section **3455**.
- It is within the discretion of the Chairman as to whether he will vacate the chair on an appeal from his decision. Volume **VIII**, section **3101**.

## APPEALS—Continued.

# (12) In Committee of the Whole—Continued.

- After the Chair had announced the result of a vote by tellers he proposed, because of confusion during the voting, to order the vote taken again, but the Committee of the Whole on appeal decided against the proposed action. Volume **V**, section **5995**.
- In an exceptional case, when an appeal was taken from a decision of a chairman in Committee of the Whole, the committee rose and reported the question of order for the decision of the House. Volume **IV**, section **4783**.
- The Committee of the Whole declined to heed an appeal that it overrule its chairman in order to place legislation urged as desirable on an appropriation bill. Volume **IV**, section **3820**.

## (13) During the Electoral Count.

- During the electoral count of 1869 the President pro tempore used his discretion about entertaining points of order, but declined absolutely to entertain appeals. Volume **III**, section **1949**.
- The Vice-President held in 1873 that an appeal might not be taken in the joint meeting for counting the electoral vote. Volume III, section 1952.
- In the joint meeting for the electoral count of 1877 the President pro tempore declined to entertain either a resolution or an appeal. Volume **III**, section **1956**.

### (14) During Impeachment Trials.

- Instance of an appeal from the decision of the Chief Justice on a question of order arising during the Johnson trial. Volume **III**, sections **2100–2102**.
- In the Johnson trial Chief Justice Chase held that the managers might not appeal from a decision of the Presiding Officer as to evidence. Volume **III**, section **2084**.
- Instance of an appeal from a ruling of the President pro tempore in the Senate sitting for an impeachment trial. Volume III, section 2179.
- An instance wherein a President pro tempore presiding at an impeachment trial declined to entertain an appeal from his decision on a point of order. Volume **III**, section **2088**.
- When the judgment of the Senate is asked after the Presiding Officer has ruled on a question of evidence the form of question is, "Is the evidence admissible?" Volume **III**, section **2194**.
- The right to ask a decision of the Senate after the Presiding Officer has ruled preliminarily on evidence belongs to a Senator, but not to counsel. Volume **III**, section **2195**.
- Instance of an appeal from the decision of the Presiding Officer on a question of evidence during the Swayne trial. Volume **III**, section **2270**.

# APPEARANCE OF RESPONDENT IN IMPEACHMENTS.

- (1) Time of.
- (2) Ceremonies of.
- (3) Writ of summons and return.
- (4) Calling of respondent.
- (5) In person or by attorney.
- (6) Custody and bail.
- (7) Requests for time to answer.
- (8) Failure to appear.
- (9) Trial without appearance.
- (10) Attendance at trial.
- (1) Time of.
  - The Senate in its writ of summons in the Blount impeachment fixed respondent's appearance at the next session of Congress. Volume **III**, section **2304**.
  - In the Blount impeachment the House in conference asked of the Senate an earlier return day of the summons, but the request was denied. Volume **III**, section **2304**.
  - The Senate decided in the Pickering case that it would take order for respondent's appearance only after articles had been exhibited. Volume **III**, section **2324**.

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## APPEARANCE OF RESPONDENT IN IMPEACHMENTS—Continued.

### (1) Time of—Continued.

- The managers urged, in view of Rule VIII, that President Johnson should answer on the return day, but were overruled. Volume III, section 2425.
- The special committee authorized to conduct the investigation held hearings at which Judge Louderback appeared in person and by counsel. Volume VI, section 514.
- During the investigation of Judge Wright with a view to impeachment he was permitted to appear before the committee with counsel. Volume **VI**, section **528**.
- In the investigation of Judge Dayton the respondent appeared before the subcommittee charged with the investigation and made an extended statement concerning the matters involved. Volume **VI**, section **529**.
- In the investigation into the conduct of Judge Wilfley, he appeared before the committee and testified under oath. Volume **VI**, section **525**.

## (2) Ceremonies of.

- Rule framed to govern ceremonies for appearance and answer of respondent in the Pickering impeachment. Volume **III**, section **2331**.
- On his appearance to answer articles of impeachment Mr. Justice Chase was furnished with a chair. Volume III, section 2349.
- Ceremonies at the appearance of Judge Peck in response to the writ of summons. Volume **III**, section **2371**.
- Neither the managers nor the House attended on the appearance of Mr. Justice Chase in answer to the summons. Volume **III**, section **2349**.
- On the day set for the appearance of Judge Humphreys the House, in Committee of the Whole House, attended its managers. Volume **III**, section **2392**.
- Under the parliamentary law of impeachments the respondent, if a Lord, answers the summons in his place; if a Commoner, at the bar. Volume **III**, section **2120**.

#### (3) Writ of Summons and Return.

- The writ of summons to one accused in articles of impeachment recites the articles and notifies him to appear at a fixed time and place and file his answer. Volume **III**, section **2127**.
- Form of the writ of summons issued for the appearance of William Blount to answer articles of impeachment. Volume **III**, section **2304**.
- In Blount's impeachment the return of service of the summons was filed in the Senate before the day set for the appearance. Volume **III**, section **2305**.
- The House did not attend the return of summons to William Blount to appear and answer articles of impeachment. Volume **III**, section **2307**.
- Form of summons prescribed to command appearance of respondent in the Pickering impeachment. Volume III, section 2329.
- Form of resolution directing the issue of a writ of summons to Judge Humphreys and fixing the return day. Volume **III**, section **2391**.
- Form of proclamation for appearance of Judge Humphreys and the proof thereof on the day set for appearance. Volume **III**, section **2394**.
- Ceremonies at the return of the summons to President Johnson to appear and answer the articles of impeachment. Volume **III**, section **2424**.
- On demand of the managers, the Senate ordered summons to be issued for the appearance of Judge Archbald, fixing the day and hour of return. Volume **VI**, section **503**.
- Provision for rectification of an error in the process to secure attendance of respondent impeached by the Commons. Volume III, section 2116.
- The writ of summons issued for the appearance of Judge Archbald to answer articles of impeachment does not appear in the Journal. Volume **VI**, section **479**.

## (4) Calling of Respondent.

In an impeachment case, the writ of summons being returned, the accused is called to appear and answer the articles. Volume **III**, section **2129**.

## APPEARANCE OF RESPONDENT IN IMPEACHMENTS—Continued.

(4) Calling of Respondent—Continued.

- The person impeached being called to appear and answer, a record is made as to appearance or nonappearance. Volume **III**, section **2129**.
- Rules adopted by the Senate for reading the return, calling the respondent, and entering appearance or default in the first impeachment. Volume **III**, section **2307**.
- Forms used by the Sergeant-at-Arms in calling William Blount to appear and answer articles of impeachment. Volume **III**, section **2307**.
- Ceremonies at the calling of Judge Pickering to answer the articles of impeachment. Volume III, section 2332.
- Form used by the Sergeant-at-Arms in calling Judge Peck to appear and answer the articles. Volume III, section 2371.
- Forms of oath, proclamation, and ceremonies at the calling of Judge Humphreys to appear and answer articles of impeachment. Volume **III**, section **2392**.
- Form used by the Sergeant-at-Arms in calling President Johnson to appear and answer the articles of impeachment. Volume III, section 2424.
- Form of proclamation by the Sergeant-at-Arms calling Judge Louderback to appear and answer the articles of impeachment. Volume VI, section 518.
- After trial of impeachment had proceeded for several days, the formality of announcement by the Doorkeeper of appearance in the Chamber of the managers and the respondent was by consent dispensed with. Volume **VI**, section **477**.

# (5) In Person or by Attorney.

- The person accused in articles of impeachment may appear in person or by attorney. Volume III, section 2127.
- The person impeached may appear to answer the articles in person or by attorney, and a record is made as to the mode of appearance. Volume **III**, section **2129**.
- A Senate committee concluded in the Pickering impeachment that respondent might answer in person, by attorney, or not at all. Volume **III**, section **2324**.
- When the person accused in articles of impeachment appears by agent or attorney a record is made naming the person appearing and the capacity in which he appears. Volume **III**, section **2129**.
- Mr. Justice Chase appeared to answer the articles of impeachment "in his own proper person." Volume III, section 2349.
- Judge Peck appeared in person, attended by counsel, in answer to the writ of summons. Volume III, section 2371.
- Secretary Belknap appeared in person and with counsel to answer the articles of impeachment. Volume III, section 2452.
- In the Blount impeachment a letter from respondent's attorneys announcing their readiness to attend was filed in the Senate before the day set for appearance. Volume III, section 2305.

President Johnson entered his appearance by a letter addressed to the Chief Justice, and naming the counsel to appear for him. Volume **III**, section **2424**.

- In response to the writ of summons Judge Swayne entered appearance by his counsel. Volume III, section 2479.
- Judge Louderback appeared in person, attended by counsel, to answer the articles. Volume VI, section 518.
- In response to the writ of summons, Judge Archbald appeared in person attended by counsel to answer the articles of impeachment. Volume VI, section 501.

#### (6) Custody and Bail.

Under the parliamentary law the respondent answers the summons in custody if the case be capital and the accusation be special, but not if it be general. Volume **III**, section **2120**.

### APPEARANCE OF RESPONDENT IN IMPEACHMENTS—Continued.

#### (6) Custody and Bail—Continued.

- The accusation being of misdemeanor only, the respondent, under the English usage, does not answer the summons in custody, but the Lords may commit him until he finds sureties for this future appearance. Volume **III**, section **2120**.
- In impeaching, the spokesman of the Commons asks that the delinquent be sequestered from his seat or committed, or that the Peers take order for his appearance. Volume **III**, section **2026**.
- Articles of impeachment being presented against a Senator, he was sequestered from his seat and was ordered to and did recognize for his appearance. Volume **III**, section **2118**.
- Upon the impeachment of William Blount the Senate took him into custody and required bonds for his appearance, and informed the House thereof. Volume **III**, section **2296**.
- After his expulsion from the Senate William Blount was surrendered by his bondsmen and gave bonds anew to answer to the impeachment. Volume **III**, section **2298**.
- The Blount precedent for requiring bonds of the respondent was discussed adversely in the Peck case. Volume III, section 2367.

# (7) Requests for Time to Answer.

- Having appeared, Judge Peck asked time to prepare his answer, accompanying the request with an affidavit. Volume III, section 2371.
- Mr. Justice Chase, in appearing, was permitted by the Vice-President, without objection of the Senate, to read a paper giving reasons for delaying his answer. Volume **III**, section **2349**.
- Mr. Justice Chase, in asking time to prepare his answers to the articles, was called to order by the Vice-President for expressions used. Volume **III**, section **2349**.
- In the Swayne impeachment, in response to the motion of respondent's counsel, the Senate granted time after the appearance to represent the answer. Volume **III**, section **2479**.
- In the Pickering impeachment counsel for respondent's son presented a petition of the latter setting forth that his father was insane and asking for time to show this. Volume III, section 2333.

### (8) Failure to Appear.

- William Blount having failed to appear and answer, the House, after discussing English precedents, declining to ask that he be compelled to appear. Volume **III**, section **308**.
- William Blount appeared neither in person nor by attorney to answer the articles of impeachment. Volume III, section 2307.
- The House declined to instruct its managers as to further proceedings after William Blount had failed to appear and answer. Volume **III**, section **2308**.
- No appearance was made on behalf of Judge Pickering and no answer was made to the articles of impeachment. Volume **III**, section **2333**.
- The Senate declined to order compulsory process to compel the appearance of Judge Pickering, but authorized a committee to examine the subject. Volume **III**, section **2322**.
- In the Pickering case, against the objection of the managers, the court determined to hear the counsel of respondent's son and evidence to show the insanity of the accused. Volume **III**, section **2333**.
- On a question of permitting counsel for respondent's son to appear in the Pickering trial the said counsel was not permitted to argue. Volume **III**, section **2333**.
- Judge Humphreys did not appear in person or by attorney to answer the articles of impeachment. Volume III, section 2393.
- Judge Humphreys having failed to appear to answer the articles of impeachment, the court directed publication of a proclamation for him to appear. Volume **III**, section **2393**.
- Under the parliamentary law, if the party impeached at the bar of the Lords do not appear, proclamations are issued giving him a day to appear. Volume III, section 2116.

## APPEARANCE OF RESPONDENT IN IMPEACHMENTS— Continued.

# (8) Failure to Appear—Continued.

The party impeached at the bar of the Lords not appearing, his goods may be arrested, and they may proceed. Volume III, section 2116.

### (9) Trial Without Appearance.

- The person accused in articles of impeachment failing to appear or to answer, the trial proceeds as on a plea of not guilty. Volume **III**, section **2127**.
- In the Pickering case the Senate committee concluded that after service of notice of the articles the Senate might proceed to trial whether respondent entered appearance or not. Volume III, section 2324.
- The rules for the Pickering trial provided that a record should be made if respondent appeared in person or by counsel, or if he failed to appear. Volume **III**, section **2331**.
- The House being informed that William Blount had failed to appear and answer the articles instructed the managers to ask of the Senate time to prepare proceedings. Volume **III**, section **2308**.
- After William Blount had failed to appear and answer counsel were admitted on his behalf. Volume III, section 2308.
- Judge Humphreys having failed to appear in answer both to the summons and proclamation, the Presiding Officer announced that the managers might proceed in support of the articles. Volume III, section 2394.

# (10) Attendance at Trial.

- Mr. Justice Chase, after attending during much of his trial, asked leave to retire, and was informed that the rules did not require his attendance. Volume III, section 2354.
- In the Louderback impeachment trial the respondent appeared and testified at length in his own behalf. Volume VI, section 524.

# APPENDIX OF RECORD.

Matter inserted in the Record under leave to print, if in continuation of remarks actually delivered on the floor, appears in connection with the speech in the body of the Record, but where the Member has not actually occupied the floor such extensions of remarks are printed in the Appendix. Volume **VIII**, section **3485**.

# APPOINTMENTS.

- Instances wherein the House declined to take from the Speaker the appointment of select committees. Volume IV, sections 4475, 4476.
- Each of the elected officers of the House appoints the employees of his departments provided by law. Volume I, section 187.
- The power of appointment to office belongs to the President, and Congress by law may not declare one an officer who is not such in fact. Volume **II**, section **1595**.
- Where the President has appointed a diplomatic representative and the appointment has been approved by the Senate, a point of order does not lie against an appropriation for the salary of such representative unless the rate of pay has been otherwise fixed by law. Volume **VII**, section **1248**.
- The power of the President to appoint diplomatic representatives to foreign governments and to determine their rank is derived from the Constitution and may not be circumscribed by statutory enactments. Volume **VII**, section **1248**.
- Reference to questions arising in the Senate as to recess appointments in a case wherein one session followed its predecessor immediately. Volume **V**, section **6693**.
- Discussion of the term "recess of the Senate" as related to the President's power of appointment. Volume **V**, section **6687**.
- The question as to when the term of service of a Senator appointed by a State executive to fill a vacancy ceases. Volume **I**, sections **787–790**.
- Discussion as to the term of service of a Senator appointed by a State executive to fill a vacancy. Volume VI, section 156.

## **APPOINTMENTS**—Continued.

- Ruling by the Vice President on tenure of office of Senators holding temporary appointment in the Senate. Volume VI, section 145.
- Reference to cases in the Senate relating to the authority of State executives to make appointments to fill vacancies in the United States Senate (footnote). Volume **I**, section **790**.
- The sufficiency of authorization conferred by a State statute on the State executive to appoint a United States Senator under the provisions of the seventeenth amendment to the Constitution. Volume **VI**, section **173**.
- A Senator may resign, appointing a future day for his resignation to take effect, and the State executive may, by appointment, fill the vacancy before the date. Volume **II**, section **1228**.
- The question as to whether a Member may be appointed to the Board of Managers of the Soldier's Home and become local manager of one of the Homes, is a matter for the decision of Congress itself. Volume **VI**, section **63**.
- A member of either House is eligible to appointment to any office not forbidden him by law, the duties of which are not incompatible with those of a Member. Volume **VI**, section **63**.

Clerks and other employees of committees are appointed by the chairman, with the approval of the committee, and are paid at the public expense. Volume **VIII**, section **2206**.

# APPORTIONMENT.

- (1) Provisions of Constitution and leave.
- (2) Respective functions of Congress and the States.
- (3) Representatives in excess of.—Prima facie title.
- (4) Representatives in excess of.—Final right.
- (5) Relations of prima facie title to questions as to.
- (6) Questions as to, in relation to final right.
- (7) In general.

# (1) Provisions of Constitution and Laws.

- The Constitution provides that Representatives shall be apportioned among the several States according to their respective numbers, excluding Indians not taxed. Volume I, section 301.
- The constitutional provision authorizing an apportionment act based upon each succeeding census in not mandatory, but such enactments are discretionary with Congress. Volume VI, section 54.
- Since the enfranchisement of women constitutional provisions relating to apportionment are to be read in connection with the nineteenth amendment. Volume **VI**, section **54**.
- The distribution of representatives under the several apportionments (footnote). Volume **I**, sections **301**.
- The distribution of representation under the several apportionments. Volume VI, section 39.
- The number of Representatives may not exceed one for every 30,000 inhabitants, but each State shall have at least one Representative. Volume I, section 301.
- The enumeration to fix the basis of representation is to be made once in every ten years (footnote). Volume I, section 301.

Discussion of the constitutional questions relating to apportionment. Volume I, section 316.

- The apportionment of Representatives to the several States under the act of 1901. Volume I, section 302.
- From March 3, 1903, the membership of the House is fixed at 386. Volume I, section 302.
- From March 3, 1913, the membership of the House was fixed at 435. Volume VI, section 40.

## APPORTIONMENT—Continued.

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- (1) Provisions of Constitution and Laws-Continued.
  - The law of 1911 provides that Representatives shall be elected in districts composed of contiguous and compact territory and containing as nearly as practicable an equal number of inhabitants. Volume **VI**, section **44**.
  - The law of 1911 provides for the election of Representatives in old districts and at large until the respective States shall have rearranged the districts. Volume VI, section 46.
  - The law of 1911 provides that candidates for Representatives to be elected at large shall be nominated in the same manner as candidates for governor, unless otherwise provided.—The apportionment act of August 8, 1911. Volume **VI**, section **47**.
  - The act of a State legislature redistricting the State in accordance with the law of 1911 requires the approval of the governor of such State or passage over his veto. Volume **VI**, section **45**.
  - Under the law of 1929 the President transmits to each fifth Congress a statement of population and apportionment of existing number of Representatives among the several States thereunder. Volume **VI**, section **41**.
  - If Congress fails to apportion, each State shall be entitled to the number of Representatives shown in the President's statement under the method last used. Volume **VI**, section **43**.
  - On failure of the Congress to apportion, the Clerk certifies to each State executive the number of Representatives to which the State is entitled under the law. Volume **VI**, section **43**.
  - The apportionment of Representatives to the several States under the law of 1929. Volume VI, section 41.
  - The representative of a newly admitted State is in addition to the total number of Representatives fixed by the act of 1901. Volume **I**, section **302**.
  - The districts in a State shall be equal to the number of its Representatives, no one district electing more than one Representative. Volume **I**, section **303**.
  - The apportionment act provides that Representatives shall be elected in districts composed of contiguous and compact territory, and containing as nearly as practicable an equal number of inhabitants. Volume **I**, section **303**.
  - The apportionment of 1901 provided for the election of Representatives in old districts and at large until the respective States should have rearranged the districts. Volume **I**, section **304**.
  - The reduction of its representation is the penalty for a denial of the right to vote by a State. Volume I, section 301.
  - No penalty is fixed for a denial of the right of suffrage because of rebellion or other crimes. Volume I, section 301.
  - Discussion of the census and apportionment law of 1850 which applied to succeeding censuses and apportionments. Volume I, section 314.

The first apportionment was fixed by Constitution (footnote). Volume I, section 301.

# (2) Respective Functions of Congress and the States.

- Discussion of the respective powers of Congress and the States in establishing Congressional districts. Volume I, section 310.
- Is the establishing of districts an exercise of the power of regulating the times, places, and manner of elections? Volume I, section 310.
- The House in 1842 declared entitled to seats Members elected at large in several States, although the law of Congress required election by districts. Volume **I**, section **310**.
- Indorsement of the principle that a State may elect Representatives on a general ticket, even though the law of Congress requires their election by districts. Volume **I**, section **519**.
- After the division of Virginia the House recognized a division of the old representation between the two States without specific provisions of law. Volume **I**, section **318**.
- The State legislature having included a county while a Congressional district, the House did not examine whether or not it was technically entitled to be so included. Volume II, section 911.

## APPORTIONMENT—Continued.

- (2) Respective Functions of Congress and the States—Continued.
  - The districts in a State shall be equal to the number of its Representatives, no one district electing more than one Representative. Volume **VI**, section **44**.
  - The law of 1911 provides that Representatives shall be elected in districts composed of contiguous and compact territory and containing as nearly as practicable an equal number of inhabitants. Volume **VI**, section **44**.
  - A reapportionment by a State legislature which rendered congressional districts of the State less compact and contiguous as to territory and more disproportionate as to population was not disturbed. Volume **VI**, section **53**.
  - Where the number of Representatives to which a State is entitled pursuant to the act of 1929 is the same as the number under the last previous apportionment and the districts are unchanged, elections of Representatives may be conducted in the same manner as before the reapportionment. Volume **VI**, section **45**.
  - Where the number of Representatives has been decreased by the new apportionment, all the Representatives must be elected by the State at large unless and until the new districts are created. Volume **VI**, section **45**.
  - Instance wherein a State legislature twice redistricted the State between enumerations. Volume VI, section 53.

Interpretation of the statutes providing for apportionment. Volume VI, section 45.

### (3) Representatives in Excess of.—Prima Facie Title.

- A State sending three Representatives when it was entitled to but two, the House gave prima facie effect to only two credentials. Volume **I**, section **314**.
- The House did not give prima facie effect to credentials regular in form, but borne by a person in addition to the number of Representatives allowed the State. Volume I, section 315.
- The House declined to give prima facie effect to credentials regular in form relating to a seat in addition to those to which the State was entitled. Volume **I**, section **318**.
- The House did not give prima facie effect to regular credentials borne by a person claiming a seat in addition to those assigned to a State by law. Volume **I**, section **317**.
- In 1879 the Clerk declined to honor a regular credential for a Representative at large to which the State was not entitled by law. Volume **I**, section **51**.
- The Clerk declined to enroll a person bearing regular credentials, but claiming to be a Representative in addition to the number apportioned to his State. Volume **VI**, section **54**.
- The Clerk declined to enroll a person bearing regular credentials, but claiming to be a Representative in addition to the number apportioned to his State. Volume I, section 317.

## (4) Representatives in Excess of.—Final Right.

- California having in good faith elected one Member in excess of her apportionment, Congress by law provided for his admission. Volume **I**, section **34**.
- A State having elected on a general ticket three Representatives when it was entitled to but two, the House denied a seat to the one receiving the fewest votes. Volume **I**, section **314**.
- The House denied the claim of a State to representation greater than the apportionment had given to her when the reasons for such claim applied to many other States. Volume **I**, sections **316**, **317**.
- The House denied the claim of a State to representation greater than the apportionment had given her when the reasons for such claims applied to many other States. Volume **VI**, section **54**.
- Review of the acts of Congress giving increased Representatives in special cases. Volume I, section 316.
- Reference to the claim of Nebraska for additional representation. Volume I, section 319.

## APPORTIONMENT—Continued.

## (5) Relations of Prima Facie Title to Questions as to.

- Credentials being in regular form and unimpeached, the House honors them, although there may be a question as to the proper limits of the constituency. Volume **I**, sections **535**, **536**.
- Credentials being unimpeached, the status of the district under an apportionment law is a question of final rather than prima facie right. Volume **I**, sections **535**, **536**.

#### (6) Questions as to, in Relation to Final Right.

- The New Hampshire districts being changed after Representatives to the Thirty-first Congress were elected, an election to fill a vacancy was called in the new district, and the election was sustained. Volume **I**, section **311**.
- The North Carolina districts being changed after Representatives to the Forty-eighth Congress were elected, the House did not disturb the Member chosen in a new district to fill a vacancy in an old district. Volume **I**, section **312**.
- An election to fill a vacancy being held in a newly apportioned district, the larger portion of which was new, both as to territory and people, the Elections Committee considered the election invalid. Volume **I**, section **327**.

#### (7) In General.

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- A bill making an apportionment of Representatives presents a question of constitutional privilege. Volume I, sections 307, 308. Volume VI, section 51.
- Bills relating to the census or apportionment, though privileged, held subject to the rules of the House providing for the consideration of privileged questions. Volume **VI**, section **48**.
- A bill relating to the taking of the census was formerly held to be privileged because of the constitutional requirement. Volume VI, section 49.
- Bills providing for the reapportionment of Representatives in Congress have been referred to the Union Calendar. Volume **VIII**, section **2396**.
- The abridgement of the elective franchise with reference to apportionment as well as the collection of general statistics have been considered by the Committee on Census. Volume **IV**, section **4352**.
- The rule confers on the Committee on the Census jurisdiction of "all proposed legislation concerning the census and the apportionment of Representatives." Volume **IV**, section **4351**.
- References to discussions of questions relating to apportionment (footnote). Volume I, section 301. The Virginia election case of Parsons v. Saunders, in the Sixty-first Congress. Volume VI, section

53. The Texas election case of E. W. Cole in the Sixty-eighth Congress. Volume VI, section 54.

Form of the first certificate of notification under the law of 1929. Volume VI, section 43.

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#### **APPROPRIATIONS.**

- (1) Authorization of—Rule as to.
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#### (1) Authorization of.—Rule as to.

A rule forbids in a general appropriation bill any appropriation not previously authorized by law, unless in continuation of works or object in progress. Volume **IV**, section **3578**. Volume **VII**, section **1125**.

Form and history of section 2 of Rule XXI. Volume VII, section 1125.

- The point of order against unauthorized appropriations or legislation in general appropriation bills may be made against a portion of a paragraph, even though it be not more than two words. Volume **IV**, section **3652**.
- An authorization of law for appropriations should be construed strictly and any legitimate doubt as to authority for an appropriation should be resolved in the negative. Volume **VII**, section **1216**.
- If a motion to strike out certain words in a paragraph of appropriation in a general appropriation bill would change the object from one authorized by existing law to one not so authorized, the motion is not in order. Volume **IV**, section **3596**.
- When a Senate amendment proposes on a general appropriation bill an expenditure not authorized by law or legislation it is in order in the House to perfect it by germane amendments. Volume **IV**, sections **3913–3916**.
- The simple increase of an appropriation over the amount carried for the same purpose in a former bill does not constitute a change of law. Volume **IV**, section **3586**.
- A reappropriation of an unexpended balance for an object authorized by law may be made on a general appropriation bill. Volume **IV**, sections **3591**, **3592**.
- The reappropriation of a sum required by law to be covered into the Treasury was held not to be a change of law. Volume **IV**, section **3593**.
- The omission to appropriate during a series of years for an object authorized by law does not repeal the law, and consequently an appropriation when proposed is not subject to the point of order. Volume **IV**, section **3595**.
- Those upholding an item in an appropriation should have the burden of showing the law authorizing it. Volume **IV**, section **3597**.
- Provision for an authorized service must be made in the exact terminology of the authorizing statute and the change of a single term in descriptive terminology is subject to a point of order. Volume **VII**, section **1464**.
- Authorization for a general appropriation is not to be construed as authorizing an appropriation for a specific purpose. Volume **VII**, section **1452**.
- Legislation unobjected to and admitted on general appropriation bills may authorize appropriations in future bills. Volume **VII**, section **1269**.
- Appropriations for essential and appropriate equipment for transacting official business of authorized governmental agencies are in order on appropriation bills although unauthorized by specific statute. Volume **VII**, section **1253**.
- A point of order being made against an entire paragraph, the whole of it must go out, although a portion only is subject to the objection. Volume **VII**, sections **1246**, **1276**, **1283**.
- The title of an act is not law and is not considered in construing its provisions. Volume VII, section 1254.

# APPROPRIATIONS—Continued.

# (1) Authorization of.—Rule as to—Continued.

- Under the former practice, when jurisdiction over appropriations was distributed among several committees, an amendment proposing an appropriation for Indians of Alaska (ordinarily carried in the sundry civil appropriation bill) was held not germane to the Indian appropriation bill. Volume **VII**, section **1203**.
- The reenactment from year to year of a law intended to apply during the year of its enactment is not to be construed as authorizing appropriations for subsequent years. Volume **VII**, section **1165**.
- A law passed by a prior Congress may not authorize legislation—like the specifying of contracts on a general appropriation bill as against a rule of the existing House forbidding such legislation. Volume **IV**, section **3579**.
- Provisions in the pending bill, though read and passed by the committee, are not construed as "existing law" within the purview of clause 2 of Rule XXI. Volume VII, section 1476.
- The fact that the Government is to be reimbursed for an unauthorized expenditure does not make it in order on an appropriation bill. Volume **VII**, section **1228**.

## (2) Authorization of.—Burden of Proof.

- Those upholding an item in an appropriation should have the burden of showing the law authorizing it. Volume IV, section 3597. Volume VII, section 1275.
- The question of admitting an amendment should be decided from the provisions of its text rather than from purposes which circumstances may suggest. Volume **IV**, section **3998**.
- The admissibility of an amendment should be judged from the provisions of its text rather than from the purpose which circumstances may suggest. Volume **V**, section **5783**.
- If a motion to strike out certain words in a paragraph of appropriation in a general appropriation bill would change the object from one authorized by existing law to one not so authorized, the motion is not in order. Volume **IV**, section **3596**.
- The charge that a committee has reported a bill containing items of appropriation not in order under the rules does not present a question of privilege. Volume **III**, section **2608**.
- It is incumbent upon the proponent of an amendment to cite authority of law when that point is raised. Volume **VII**, sections **1179**, **1199**.
- When the question of authorization is raised against a paragraph in an appropriation bill it is incumbent upon the committee reporting the bill to cite the law sanctioning the appropriation. Volume **VII**, section **1233**.
- A question of authorization being raised against an item in an appropriation bill, it is incumbent upon the Member in charge of the bill to submit citation of authority. Volume **VII**, section **1276.**
- While the burden of showing authorization for an appropriation rests upon those supporting the proposed legislation, if a law apparently supporting the appropriation is cited, the burden thereupon shifts to the opposition to show limitation of such law by subsequent legislation. Volume **VII**, section **1191**.

# (3) Authorization of.—Prior appropriation not sufficient of itself.

- An appropriation for an object in an annual appropriation bill makes law only for that year, and does not become "existing law" to justify a continuance of the appropriation. Volume **IV**, sections **3588**, **3589**. Volume **VII**, sections **1128**, **1145**, **1149**, **1191**.
- The mere appropriation for a salary does not thereby create an office so as to justify appropriations in succeeding years. Volume **IV**, section **3590**.
- An appropriation for an object unauthorized by law, however frequently made in former years, does not warrant similar appropriations in succeeding years. Volume **VII**, section **1150**.
- Whether appropriations for purposes unauthorized by law have been carried in prior appropriation bills is not material in determining whether appropriations for such purposes are in order in succeeding years. Volume **VII**, section **1151**.

# (4) Authorization of.—Constitution as.

Constitutional provisions, however explicit, are not sufficient to warrant appropriations not previously authorized by law. Volume **VII**, section **1144**.

## APPROPRIATIONS—Continued.

- (4) Authorization of.—Constitution as—Continued.
  - The provision of the Constitution directing the President to make recommendations to Congress was held not to authorize appropriations for agencies to secure information to be used in the discharge of that duty. Volume **VII**, section **1197**.
  - Although the purpose for which proposed is sanctioned by the Constitution, an appropriation is not in order on general appropriation bills unless authorized by provision of statutory law. Volume **VII**, section **1197**.
  - The power of the President to appoint diplomatic representatives to foreign governments and to determine that rank is derived from the Constitution and may not be circumscribed by statutory enactments. Volume **VII**, section **1248**.
  - A statute prohibiting the creation of new ambassadorships except by act of Congress is in contravention of the President's constitutional prerogatives and will not support a point of order against an appropriation for the salary of all ambassadorship not created by act of Congress but appointed by the President and confirmed by the Senate. Volume **VII**, section **1248**.
  - Where the President has appointed a diplomatic representative and the appointment has been approved by the Senate, a point of order does not lie against an appropriation for the salary of such representative unless the rate of pay has been otherwise fixed by law. Volume **VII**, section **1248**.

## (5) Authorization of.—Treaty as Law for.

- Where provisions of a treaty are susceptible of conflicting interpretations, questions of doubt are to be resolved in favor of the more liberal construction. Volume **VII**, section **1139**.
- In determining the extent to which treaties authorize appropriations on appropriation bills, ambiguous provisions are to be construed in favor of authorization. Volume **VII**, section **1139**.
- A treaty having been ratified by one only of the contracting parties, it was held not to have become law to the extent of sanctioning an appropriation on an appropriation bill. Volume **IV**, section **3587.**
- A claim having been adjudicated under authority of a treaty, an appropriation for its payment was admitted on the deficiency bill. Volume **IV**, section **3644**.
- Dicta to the effect that a treaty when duly ratified by the contracting parties thereto becomes existing law to the extent of authorizing an appropriation on an appropriation bill. Volume **VII**, section **1342**.
- A treaty entering into mutual agreement to reduce the number of combat ships maintained by the high contracting parties was held to authorize appropriations for the conversion of such ships. Volume **VII**, section **1143**.
- A treaty providing for mutual reports by contracting nations to an international bureau was held to sanction appropriations for the bureau's maintenance although no treaty had been entered into providing for establishment of the bureau. Volume **VII**, section **1142**.
- A convention with foreign nations organizing and establishing an international association was held to justify an appropriation for its support. Volume **VII**, section **1141**.
- A treaty establishing an international institute authorizes an appropriation in a general appropriation bill for sending delegates to the institute. Volume **VII**, section **1138**.
- Treaty stipulations providing for protection of the Panama Canal and enactments in conformity therewith was held to authorize appropriations for canal fortifications. Volume VII, section 1137.
- The right granted by treaty and supplemental legislation to maintain civil government in the Canal zone was held to authorize appropriations in general appropriation bills for such maintenance. Volume **VII**, section **1134**.
- A convention arrived at by Executive correspondence and not formally ratified by the contracting parties was not held to constitute a treaty to the extent of authorizing an appropriation on an appropriation bill. Volume **VII**, section **1135**.

## APPROPRIATIONS—Continued.

# (5) Authorization of.—Treaty as law for—Continued.

- A treaty authorizing appropriations for Indian tribes subscribing as contracting parties thereto does not sanction appropriations for other Indian tribes. Volume **VII**, section **1136**.
- An appropriation for maintaining an international institute, in excess of the amount provided by treaty as the quota which the United States should contribute for that purpose, is not in order on an appropriation bill. Volume **VII**, section **1138**.
- A treaty sanctioning employment of counsel to represent an international court was held not to authorize employment of counsel to represent this Government before such court. Volume **VII**, section **1140**.

## (6) Authorization of.—For Salaries and Offices.

- Propositions to increase salaries fixed by law or appropriate for offices not established by law are subject to a point of order. Volume **IV**, sections **3664–3667**.
- The mere appropriation for a salary does not thereby create an office so as to justify appropriations in succeeding years. Volume **IV**, sections **3590**, **3672**, **3697**, **3698**.
- Where the law fixes the amount of a salary a proposition to increase the amount is not in order on an appropriation bill. Volume **IV**, sections **3676–3679**.
- The law having established an office and fixed the salary it is not in order on an appropriation bill to provide for an authorized office and salary in lieu of it. Volume **IV**, section **3680**.
- The appropriation of a less sum than the amount fixed by law for a salary is not a change of law, even though a legislative provision in another portion of the bill may give it the practical effect of a reduction of the salary. Volume **IV**, sections **3681–3685**.
- The provision of the current law of an appropriation does not fix a salary as against a provision of general law. Volume **IV**, section **3686**.
- In the absence of a general law fixing a salary the amount appropriated in the last appropriation bill has been held to be the legal salary, although in violation of the general rule that the appropriation bill makes law only for the year. Volume **IV**, sections **3687–3696**.
- The general law authorizing the employment in the Executive Departments of such clerks as may be appropriated for is held to authorize appropriations for clerkships not otherwise authorized. Volume **IV**, section **3675**.
- The law authorizing the heads of departments to employ such clerks as may be appropriated for does not apply to officers not allotted to departments or to officers not at the seat of Government. Volume **IV**, sections **3670–3674**.
- A general law authorizing certain employees when specifically provided for in an appropriation bill, a provision making the appropriation for them was held in order. Volume **IV**, section **3668.**
- Construction of the law authorizing the employment of "watchmen, laborers, and other employees" in the Executive Departments. Volume **IV**, sections **3669**, **4739**.
- A law authorizing the employment of "watchmen, laborers, and other employees" was held not to contemplate such officials as superintendents and clerks in a department. Volume **IV**, section **3590**.
- The statute requiring specific authorization and appropriation for clerks and other employees in the Executive Departments. Volume **IV**, section **3700**.
- While a statute creating a bureau for a declared purpose may authorize a lump-sum appropriation for carrying out that purpose, it does not create offices or warrant appropriations for salaries of specific offices. Volume **VII**, section **1315**.
- While completion of a biological station is such a work in progress as to justify a lump-sum appropriation for that purpose, an appropriation for designated personnel to operate such station is not to be construed as provision for a work in progress and is not in order on an appropriation bill. Volume **VII**, section **1314**.
- The statute creating the Bureau of Education was held not to justify an appropriation for specific offices not otherwise authorized by law. Volume **VII**, section **1315**.

# INDEX-DIGEST

## APPROPRIATIONS—Continued.

- (6) Authorization of-For Salaries and Offices-Continued.
  - It is in order to appropriate specifically a specified salary previously paid from a lump-sum appropriation made under authority of law for an office created by an executive in charge of the lump-sum appropriation. Volume **VII**, section **1319**.
  - A position having been created by law without fixing the amount of salary to be paid incumbent, any amount of salary provided therefor in an appropriation bill is not subject to a point of order. Volume **VII**, section **1324**.
  - A provision in an annual appropriation bill that rates of compensation therein appropriated should constitute the permanent rate of compensation until otherwise provided by law was held to establish salaries only and not the offices for which provided. Volume **VII**, section **1326**.
  - An appropriation to increase the authorized salary of the engineer commissioner of the District of Columbia was held not to be in order on an appropriation bill. Volume **VII**, section **1331**.
  - An appropriation for maintenance of an assay office permanently established by law was held to be in order on an appropriation bill. Volume **VII**, section **1269**.
  - Expenses incurred by Naval officers on shore patrol duty, although not specifically authorized by law, are necessarily incidental to their service, and appropriations to pay them are in order on an appropriation bill. Volume **VII**, section **1235**.
  - Mere statutory reference to an office is not sufficient authorization to warrant an appropriation for pay of incumbent. Volume VII, section 1215.
  - Creation of a commission to investigate advisability of continuing a service formerly authorized but discontinued on expiration of statutory authorization does not authorize appropriation for continuance of the service, and an amendment providing for such appropriation is legislation. Volume **VII**, section **1459**.

## (7) Authorization of.—For Employees in Executive Departments.

- The general law authorizing the employment in the Executive Departments of such clerks as may be appropriated for is held to authorize appropriations for clerkships not otherwise authorized. Volume IV, section 3675. Volume VII, section 1321.
- Statutes authorizing the employment of such departmental clerks "as may be appropriated for by Congress from year to year" or "as Congress may from time to time provide" were held to warrant appropriations for clerkships not otherwise authorized. Volume **VII**, section **1316**.
- The law authorizing the heads of Departments to employ such clerks as may be appropriated for does not apply to officers not allotted to Departments, or otherwise not at the seat of Government. Volume **IV**, sections **3670–3674**.
- The law authorizing the heads of departments to employ such labor as may be appropriated for does not apply to labor not at the seat of government. Volume **VII**, section **1318**.
- A general law authorizing certain employees where specifically provided for in an appropriation bill, a provision making the appropriation for them was held in order. Volume **IV**, section **3668**.
- Construction of the law authorizing the employment of "watchmen, laborers, and other employees," in the Executive Departments. Volume **IV**, sections **3669**, **4739**.
- Construction of the law authorizing the employment of mechanics and laborers and other employees in the executive departments. Volume VII, section 1317.
- Construction of the law authorizing the employment of "watchmen, messengers, and laborers" in the executive departments. Volume VII, section 1027.
- The organic acts creating the Departments of Commerce and Labor, and subsequently the Department of Labor, were held to authorize lump-sum appropriations for special employees. Volume VII, section 1325.
- Statutory provision for such employees "as may be authorized by law" is construed to authorize appropriations to pay classes of employees so authorized. Volume **VII**, section **1325**.

## APPROPRIATIONS—Continued.

- (7) Authorization of.—For Employees in Executive Departments—Continued.
  - While the organic law establishing a department permits additions to the regular force of employees by classes, the addition of specified employees is not authorized. Volume **VII**, section **1163**.
  - The organic law establishing the Department of Agriculture authorizes appropriation for necessary employees, and increases may be made in clerks by classes, or of clerks unclassified or by the transfer of clerks from those paid from lump sum appropriations to the statutory roll. Volume **VII**, section **1164**.
  - A law establishing a definite policy was held to authorize appropriations for agents to carry out such policy and instrumentalities promoting the efficiency of those agents. Volume **VII**, section **1184**.
  - An appropriation for commercial attachés to be appointed by the Secretary of Commerce was held by the House to be authorized by the organic law creating the Department of Commerce. Volume **VII**, section **1257**.
  - An appropriation for compensation of temporary employees to be fixed by the Executive was held to be authorized by law. Volume **VII**, section **1268**.
  - A statute general in form authorizing salaries is superseded by a subsequent statute specifying the personnel to be paid, and an appropriation for salaries of others than those specified is not in order. Volume **VII**, section **1277**.
  - The law creating the Department of Agriculture authorizes appropriations for salaries of employees essential to its proper maintenance without designating the names of positions in which they shall serve, and in the absence of statutory provision to the contrary it is in order in an appropriation bill to name such position or to change the name of any division, bureau, or office previously appropriated for. Volume **VII**, section **1330**.
  - A general law authorizing the promotion of clerks from one class to another, without limitation as to number, a provision for the promotion of any number is in order. Volume **VII**, section **1328**.
  - A general law authorizing the heads of departments to employ such clerks as may be appropriated for, a provision making appropriation for clerks so employed was held to be in order. Volume **VII**, section **1322**.
  - The law authorizing the heads of departments to employ such clerks as may be appropriated for was held to warrant an appropriation for clerks in the field force of the Civil Service Commission. Volume **VII**, section **1320**.
  - The granting of quarters as part of the compensation of a civil employee without a proportionate reduction of salary was held to be contrary to law and not to be in order on an appropriation bill. Volume **VII**, section **1128**.
  - Payment of per diem allowances in lieu of subsistence due employees of the executive department is authorized by law. Volume VII, section 1329.
  - An appropriation to reimburse officials for services and expenses, however valid, is an appropriation for a private claim and is not in order on an appropriation bill. Volume **VII**, section **1184**.
  - Statutory authorization for paying expenses of "advertisement of sale" was construed not to justify payment of salaries of employees in connection with such sale. Volume **VII**, section **1323**.
  - Provision of a law establishing a Government plant or station was held not to justify an appropriation for designated personnel necessary for its operation. Volume **VII**, section **1314**.
  - The term "additional places" as used in the organic act creating the Department of Agriculture authorizes the creation of new positions and appropriations for salaries of additional clerks to fill them. Volume **VII**, section **1164**.
  - The law authorizing the heads of departments to employ such clerks as may be appropriated for was held to authorize clerkships not otherwise authorized. Volume **VII**, section **1321**.

## APPROPRIATIONS—Continued.

- (8) Authorization of.—For Employees of the House.
  - It is not in order to provide on an appropriation bill for payments to employees of the House unless the House by prior action has authorized the same. Volume **IV**, sections **3654**, **3655**. The recommendation of a committee of the House is not authorization sufficient to justify appro-
  - priations for House employees on the deficiency bill. Volume IV, sections 3661-3663.
  - The House in appropriating for an employee may not go beyond the terms of the resolution creating the office. Volume IV, section 3659.
  - A resolution by a preceding House, authorizing an employee of the House, was held to justify an appropriation for a salary. Volume **IV**, section **3660**.
  - The House having passed a resolution from the Committee on Accounts authorizing the employment of a person, a provision for the salary is in order on an appropriation bill. Volume **IV**, section **3656**.
  - The House having passed a resolution from the Committee on Accounts authorizing the employment of a person, a provision for the salary is in order on an appropriation bill, but such provision shall conform with the provisions of the resolution. Volume **VII**, section **1313**.
  - The House having passed a resolution from the Committee on Accounts directing the Committee on Appropriations to provide for paying a certain sum to a certain employee, an amendment to effect this purpose was held in order on an appropriation bill. Volume **IV**, sections **3657**, **3658**.
  - Extra services of employees are properly compensation under authority of a resolution agreed to by the House. Volume **V**, section **7238**.
  - An appropriation to give employees of the House a month's pay in addition to the annual salary is not in order on an appropriation bill. Volume **VII**, section **1310**.
  - Action by the House authorizing Members to appear in court in connection with their official duties construed to imply authorization for employment of counsel to represent them. Volume **VII**, section **1311**.
  - The House having passed a resolution authorizing Members to appear in court in official capacity, a provision for salary of counsel to represent them on that occasion is in order on an appropriation bill. Volume **VII**, section **1312**.

# (9) Authorization of.—Contingent Expenses.

- An amendment authorizing payment of telegraph tolls from the contingent fund was held to constitute legislation. Volume VII, section 1412.
- The organic law creating a department authorizes necessary contingent expenses incident to its maintenance. Volume **VII**, section **1273**.
- Statutory authorization for maintenance of a governmental service authorizes essential expenses incident thereto. Volume **VII**, section **1235**.
- Appropriations for typewriters, filing cases, and other essential equipment for an office authorized by law are in order on an appropriation bill. Volume **VII**, section **1194**.
- The law creating a governmental agency and defining its duties impliedly authorizes an appropriation for maintenance, including allowances for automobiles, and in the absence of statutory limitation any amount may be appropriated. Volume **VII**, section **1193**.
- The law creating a governmental agency was held to be sufficient authorization for purchase of periodicals, maps, and books of reference essential to the discharge of its legitimate functions. Volume **VII**, section **1656**.
- An appropriation for "miscellaneous supplies and expenses" was held to be authorized by the organic law of the Department of Agriculture. Volume **VII**, section **1167**.
- The maintenance of students and attachés was held not to be necessary incidental departmental expense and therefore unauthorized by the organic act creating the department. Volume **VII**, section **1275**.

## APPROPRIATIONS—Continued.

- (9) Authorization of—Contingent Expenses—Continued.
  - An appropriation for contingent expenses and unforeseen emergencies was held to be in order on an appropriation bill. Volume VII, section 1241.
  - The committee, overruling the Chairman, decided that an appropriation for packing boxes was authorized by law. Volume **VII**, section **1230**.
  - An appropriation for telegraph and telephone tolls on business pertaining to the Indian Service was held to be in order on an appropriation bill. Volume **VII**, section **1214**.
  - Appropriations for equipment and materials essential to the convenient and efficient conduct of public business by the House or Senate are in order on an appropriation bill. Volume **VII**, section **1230**.
  - An appropriation for hire of vessels in Asiatic waters was held to be in order on an appropriation bill as an incidental expense to maintenance of an authorized service. Volume **VII**, section **1237.**

## (10) Authorization of.—For Buildings, Purchase of Land, etc.

- While it is in order on an appropriation bill to provide for the repair of a building, it is not in order to provide for a new building in place of one destroyed. Volume **IV**, section **3606**.
- A provision of establishing a plant for the manufacture of powder was held not in order on an appropriation bill. Volume **IV**, section **3605**.
- Proposition for acquisition of sites and buildings for embassies in foreign countries are not in order on the consular and diplomatic appropriation bill. Volume **IV**, sections **3606–3608**.
- A proposition to pave city streets adjacent to a public building was held to be without authority of law. Volume **IV**, sections **3779-3781**.
- The purchase of sites and erection of buildings for the Weather Bureau not being authorized by prior legislation an appropriation therefor is not in order on the Agricultural appropriation bill. Volume **IV**, sections **3753**, **3754**.
- The erection of a new dormitory building to replace an old one was held not to be in continuation of public work already in progress. Volume **VII**, section **1216**.
- While estimates by Secretary of State of appropriations for acquisition of sites and buildings for diplomatic and consular establishments are provided for by law, the submission of such estimate is not a condition precedent to appropriation by Congress, and an appropriation for which no estimate had been made was held to be in order on an appropriation. bill. Volume **VII**, section **1255**.
- An appropriation for the purchase of lands authorized upon contingency was held to be in order prior to development of such contingency upon the ground that it was a condition precedent to the purchase and not to the appropriation. Volume **VII**, section **1169**.
- The authorization carried by an act providing an appropriation for the purchase of forest land was held not to have been terminated by the expiration of the original appropriation. Volume **VII**, section **1171**.
- The authorization carried by an act providing an appropriation for the purchase of forest land was held not to have been terminated by the expiration of the original appropriation. Volume **VII**, section **1171**.
- An appropriation of land for aviation purposes was held to be authorized by law. Volume **VII**, section **1278**.
- The maintenance of any physical property of the Government is in order as a continuation of a public work in progress, and express legislative authorization is unnecessary. Volume **VII**, section **1369**.
- The statute prohibiting purchase of land except by authority of law was held not to apply to a purchase of land for aviation stations, such purchase being authorized by law. Volume **VII**, section **1272**.
- The enactment establishing an institution was held not to authorize construction of a new building therein. Volume **VII**, section **1267**.

## APPROPRIATIONS—Continued.

- (10) Authorization of.—For Buildings, Purchase of Land, etc.—Continued.
  - Law limiting the labor of inmates to duties necessary for the construction and maintenance of an institution was held not to authorize an appropriation for construction of additional buildings for the institution. Volume **VII**, section **1267**.
  - An appropriation for hire of quarters for naval personnel when otherwise unobtainable was held to be in order on an appropriation bill. Volume **VII**, section **1244**.
  - Authorization for enlargement, extension, improvement, and repair of buildings and grounds was held not to authorize a new building. Volume **VII**, section **1216**.
  - The reappropriation of an unexpended balance for acquisition of land for aviation stations was held to be authorized by law. Volume **VII**, section **1272**.

## (11) Authorization of.-Various Independent Agencies and Commissions.

- An appropriation for completing governmental activities undertaken during the war under the food control act was held in order on an appropriation bill. Volume **VII**, section **1151**.
- An appropriation for the expenses of the California Débris Commission was held to be authorized by law. Volume **VII**, section **1279**.
- An appropriation of certain revenues of the Shipping Board in direct violation of existing law requiring such moneys to be covered into the Treasury was held not in order on a general appropriation bill. Volume **VII**, section **1132**.
- Provision by law for appointment of an international commission with appropriation for its maintenance for the fiscal year was held not to authorize appropriations for subsequent years. Volume **VII**, section **1254**.
- Ratification by law of appointment of delegates to a convention was not construed to authorize appropriations for expenses of an international commission organized by the convention. Volume **VII**, section 1247.
- A statue prohibits payment of the compensation or expenses of any board, commission, or similar body from funds appropriated by Congress unless the creation of such body shall have been authorized by law. Volume **VII**, section **1149**.
- The expenditure of an appropriation for expenses provided in an act creating a permanent commission was construed not terminate the operation of the act, and a further appropriation for maintenance of the commission was held to be in order on an appropriation bill. Volume **VII**, section **1279**.

## (12) Authorization of.—Diplomatic Service.

- An appropriation for loss on bills of exchange to and from embassies and legations was held to be in order on an appropriation bill. Volume **VII**, section **1250**.
- The President, at will, may raise a legation to an embassy or reduce an embassy to a legation, any statute, to the contrary notwithstanding, and where the President has made such change and followed it with an appointment which has been approved by the Senate, an appropriation for the salary of the appointee is in order unless the rate of pay is in convention in law. Volume **VII**, section **1248**.
- Where a statute authorizes a diplomatic mission to designated government it is in order to appropriate for the salary of diplomatic officers thereto prior to their appointment by the President. Volume **VII**, section **1248**.
- In the absence of an actual appointment by the President, or of confirmation of such appointment by the Senate, an appropriation for the salary of a minister to a country to which a statute authorizes the appointment of an ambassador is subject to a point of order. Volume **VII**, section **1248**.
- Hire of a steam launch was held to be a necessary expense incident to maintenance of embassy at Constantinople an appropriation therefor was admitted on an appropriation bill. Volume **VII**, section **1253**.
- While estimates by Secretary of State of appropriations for acquisition of sites and buildings for diplomatic and consular establishments are provided for by law, the submission of such estimate is not a condition precedent to appropriation by Congress, and an appro-

# APPROPRIATIONS—Continued.

# (12) Authorization of.—Diplomatic Service—Continued.

priation for which no estimate had been made was held to be in order on an appropriation bill Volume VII, section 1255.

A statute prohibiting the creation of new ambassadorships except by act of Congress is in contravention of the President's constitutional prerogatives and will not support a point of order against an appropriation for the salary of an ambassadorship not created by act of Congress but appointed by the President and confirmed by the Senate. Volume **VII**, section **1248**.

# (13) Authorization of.—Indians.

- The authority of the Government to exercise control over the Indian tribes authorizes an appropriation for employment of counsel to represent their interests in litigation. Volume **VII**, section **1206**.
- An appropriation for the support and education of Indians in a Government school was held to be in order on an appropriation bill. Volume **VII**, section **1207**.
- A statute authorizing the President, within his discretion, to order survey of agricultural lands was held not to authorize a survey by the Interior Department of certain Indian lands. Volume **VII**, section **1208**.
- It being provided by statute that funds derived from sale of timber on Indian lands be expended only after approval by Congress of estimates submitted by the Executive, submission of such estimates for approval was held to authorize corresponding appropriations from these funds. Volume **VII**, section **1209**.
- An appropriation for suppression of liquor traffic among Indians was held to be authorized by law. Volume **VII**, section **1210**.
- An appropriation for expenses incurred in suits to determine the rights of Indians was held to be in order in an appropriation bill. Volume **VII**, section **1211**.
- Appropriations for the improvement of an Indian reservation were held to be authorized if for construction of roads within the reservation, and unauthorized if for construction of roads beyond the reservation. Volume **VII**, section **1221**.
- Authorization to appropriate for relief of distress among Indians in general was held to warrant an appropriation for certain designated Indians. Volume **VII**, section **1219**.
- An appropriation for pay of Indian police was held to be unauthorized by law. Volume **VII**, section **1215**.

A summary of authorizations of appropriations for the Indian Service. Volume VII, section 1215.

- An appropriation for telegraph and telephone tolls on business pertaining to the Indian Service was held to be in order on an appropriation bill. Volume **VII**, section **1214**.
- An appropriation for support and education of Indian pupils at Government schools was held to be in order on an appropriation bill. Volume **VII**, section **1213**.

#### (14) Authorization of.—Automobiles, Other Vehicles and Travel, Generally.

- Hire of a steam launch was held to be a necessary expense incident to maintenance of an embassy at Constantinople, and an appropriation therefor was admitted on an appropriation bill. Volume **VII**, section **1253**.
- An appropriation for transportation and subsistence of diplomatic and consular officers en route to and from their posts was held to be in order on an appropriation bill. Volume **VII**, section **1252**.
- An appropriation for the maintenance of motor cycles belonging to the Government was held to be authorized by law. Volume **VII**, section **1177**.
- A system of inspection being provided for by law it was held in order to appropriate for inspectors and motor cycles for their official use. Volume **VII**, section **1184**.
- The law prohibiting purchase of vehicles from appropriations for executive departments without specific authority is merely a limitation on administrative officers and does not support a point of order against items in an appropriation bill. Volume **VII**, section **1126**.

- (14) Authorization of.-Automobiles, Other Vehicles and Travel, Generally-Continued.
  - Payment of cash in lieu of transportation for naval personnel is not authorized by statute and an appropriation for that purpose is not in order on an appropriation bill. Volume **VII**, section **1130**.
  - An appropriation for an automobile, however necessary to the efficient an economical performance of authorized official duties is not in order on an appropriation bill unless specifically authorized by law. Volume **VII**, section **1178**.
  - The law creating a governmental agency and defining its duties impliedly authorizes an appropriation for maintenance, including allowances for automobiles, and in the absence of statutory limitation any amount may be appropriated. Volume **VII**, section **1193**.
  - Appropriations for expenses of officers or employees of the United States or of the District of Columbia in attending conventions of societies or associations in connection with their official duties are in order on an appropriation bill. Volume **VII**, section **1201**.
  - An appropriation for traveling expenses of the President, within the prescribed statutory limit, is authorized by law. Volume **VII**, section **1196**.
  - An appropriation for the transportation of officers of the United States Court for China was held to be authorized by the organic act creating the court. Volume **VII**, section **1251**.
  - Appropriations for hire of automobiles, hire of launches, and rent of offices outside of navy yards were held incidental to the maintenance of the Naval Establishment and therefore in order on an appropriation bill. Volume **VII**, section **1245**.
  - While allocation of funds for maintenance and operation of automobiles was held to be in order on an appropriation bill, an appropriation for their purchase was held subject to a point of order. Volume **VII**, section **1467**.

# (15) Authorization of.—Forests, Roads, Parks, and Schools.

- An appropriation for fire protection of forested watersheds of navigable streams, in cooperation with a State, was held to be authorized by existing law. Volume **VII**, section **1170**.
- An appropriation for feeding elk in national parks was held to be authorized by law and to constitute a deficiency and to be in order on an appropriation bill. Volume **VII**, section **1175**.
- An appropriation for the construction of national-park and national-monument roads including necessary bridges was held to be sanctioned by law. Volume VII, section 1218.
- An appropriation for increased cost in park maintenance was held to be in order on an appropriation bill. Volume **VII**, section **1181**.
- Appropriations for the support of Howard University are not authorized by law. Volume VII, section 1225.
- An appropriation for the maintenance of a private educational institution unauthorized by law was held not to be in order on an appropriation bill. Volume **VII**, section **1225**.
- An appropriation for expenses of the General Staff College was held to be in order on an appropriation bill. Volume **VII**, section **1280**.
- An appropriation for Army service schools was held to be authorized by law. Volume **VII**, section **1281**.
- An appropriation for maintenance in cooperation with the War Department of an air patrol for fire prevention in national forests was held to be authorized by law. Volume **VIII**, section **1168.**
- An appropriation for opening, widening, or extending streets and highways in the District of Columbia was held to be authorized by law. Volume **VII**, section **1189**.
- An appropriation to be paid from the District revenues for maintenance of bathing beaches in the District of Columbia was held to be authorized by law. Volume **VII**, section **1186**.
- An appropriation for payment of damage to lands and crops incurred in condemning right of way for irrigation projects was held to be authorized by law. Volume **VII**, section **1217**.

# APPROPRIATIONS—Continued.

- (15) Authorization of.-Forests, Roads, Parks, and Schools-Continued.
  - Decisons on authorization of appropriations for the promotion of rifle practice. Volume VII, section 1285.
  - A change in the name of an institution from that carried in the law authorizing appropriation for its maintenance was held not to vitiate such authorization where identity of the institution was not thereby obscured. Volume **VII**, section **1280**.
  - A provision prescribing method of appointing instructors in Army schools constitutes legislation and is not in order on an appropriation bill. Volume **VII**, section **1281**.

#### (16) Authorization of.—For General Works.

- While the fortifications appropriations bill carries general appropriations for a plan of work in progress, specific appropriations for individual works not authorized by law and not in progress are not in order thereon. Volume **IV**, sections **3611**, **3612**.
- A provision on an appropriation bill appropriating the receipts of a Government telegraph system to extensions of the same was held out of order. Volume **IV**, section **3601**.
- The law authorizing the Geological Survey to examine the mineral resources and products of the national domain was held to justify an appropriation for investigating structural materials. Volume **IV**, section **3613**.
- An appropriation for the construction for Government surveys of maps of a foreign coast was held not to be in order on an appropriation bill. Volume **IV**, section **3614**.
- A proposition to appropriate for furnishing a Territorial capitol was held to be out of order on an appropriation bill. Volume **IV**, section **3616**.
- An amendment authorizing the purchase of a special device for transporting the mails was held not to be in order on the Post-Office appropriation bill. Volume **IV**, section **3618**.
- An appropriation for relief of the native inhabitants of Alaska was held to be unauthorized by law. Volume **IV**, section **3617**.
- A proposition to pay the traveling expenses of the President of the United States by a paragraph in an appropriation bill was held to be unauthorized by law. Volume **IV**, section **3610**.
- An appropriation for free evening lectures in the school buildings of the District of Columbia was held to be without authorization of law and not in continuation of the public work of education. Volume **IV**, section **3789**.
- Propositions to appropriate for the beginning of "necessary and special facilities" for railroad transportation of mail have been ruled out as not authorized by existing law. Volume **IV**, sections **3602**, **3603**.
- An appropriation of the surplus of the water fund of the District of Columbia for the extension of the water system was held to be authorized by law and in order on an appropriation bill. Volume **IV**, section **3600**.
- An appropriation for the construction of national-park and national-monument roads including necessary bridges was held to be sanctioned by law. Volume VII, section 1218.
- An appropriation for "other needed work and improvement" was held to be sanctioned by law authorizing the service for which proposed. Volume **VII**, section **1266**.

#### (17) Authorization of.—For Payment of Claims.

- Propositions to pay private claims against the Government (except judgments of the courts or audited claims) are not in order on general appropriation bills. Volume **IV**, sections **3619**– **3624**, **3802**.
- It is in order on the deficiency bill to appropriate for the payment of judgments of the courts certified to Congress in accordance with the law. Volume **IV**, sections **3641**, **3642**.
- It is in order to provide on an appropriation bill as a deficiency for the payment of a claim audited under authority of law. Volume **IV**, sections **3634**, **3635**.
- It is in order to provide on an appropriation bill as a deficiency for the payment of an account audited under authority of law, but it is not in order to provide for such auditing. Volume **IV**, sections **3636**, **3637**.

- (17) Authorization of.—For Payment of Claims—Continued.
  - The Comptroller having ascertained the amount of a claim on appeal, on appropriation bill may not carry a larger amount found by the auditor who has been overruled. Volume **IV**, section **3638.**
  - It is not in order to appropriate on the deficiency bill for an unadjudicated claim, even though it be transmitted to the House by an Executive message. Volume **IV**, section **3628**.
  - The payment of an unadjudicated claim, even though the amount be ascertained and transmitted by the head of an Executive Department, is not in order on the deficiency bill. Volume **IV**, sections **3625–3627**.
  - The fact that a department officer has reported on a claim in accordance with a direction of law does not thereby make an audited claim for which provision may be made in an appropriation bill. Volume **IV**, sections **3632**, **3639**, **3640**. Volume **VII**, section **1288**.
  - Appropriations for payment of claims, even such as have been investigated and reported on by officer of the Government, are not in order on a general appropriation bill. Volume **IV**, sections **3629–3631**.
  - A proposition to pay a claim reported on favorably by a board of officers is not in order on the deficiency bill unless the expenditure for the object has been authorized by law. Volume **IV**, section **3633**.
  - Findings filed by the court under the Bowman Act do not constitute such adjudications of claims as justify appropriation in the general deficiency appropriation bill. Volume **IV**, section **3643**.
  - It is in order on a deficiency appropriation bill to appropriate in payment of a contract lawfully made. Volume **IV**, sections **3645**, **3646**.
  - An appropriation for balance due under an authorized contract was held to be in order on a deficiency appropriation bill although the item had not been audited. Volume **VII**, section **1293**.
  - While it is in order to appropriate for payment of judgments of the courts certified to Congress in accordance with law, mere findings of fact by the Court of Claims were held not to authorize an appropriation. Volume **VII**, section **1292**.
  - It is in order on a deficiency bill to appropriate for the payment of judgments of the courts certified to Congress in the form of a public document transmitted to the Speaker by the Executive, but not otherwise and a mere certified copy of a mandate of the Supreme Court of the United States transmitted informally was held not to justify an appropriation in an appropriation bill. Volume **VII**, section **1291**.
  - An appropriation to refund amounts erroneously collected from corporations and covered into the Treasury is not in order unless authorized by specific law. Volume **VII**, section **1290**.
  - A proposition to pay an unliquidated claim against the Government is not in order on an appropriation bill. Volume **VII**, section **1289**.
  - An appropriation for payment of damage to lands and crops incurred in condemning right of way for irrigation projects was held to be authorized by law. Volume **VII**, section **1217**.
  - An appropriation to reimburse officials for services and expenses, however valid, is an appropriation for a private claim and is not in order on an appropriation bill. Volume **VII**, section **1184**.
  - Appropriations for claims arising out of the operation of the merchant marine during the warre we held to be authorized by the merchant marine act of 1920. Volume **VII**, section **1162**.
  - The payment of a claim for unliquidated damages is unauthorized by law and not in order on an appropriation bill. Volume VII, section 1287.

#### (18) Authorization of.—Reappropriations.

The reappropriation of an unexpended balance for an object by law may be made on an appropriation bill. Volume **IV**, sections **3591**, **3592**. Volume **VII**, sections **1153**, **1253**.

#### APPROPRIATIONS—Continued.

#### (18) Authorization of.—Reappropriation.—Continued.

- The reappropriation of a sum required by law to be covered into the Treasury was held not to be a change of law. Volume **IV**, section **3593**. Volume **VII**, sections **1152**,**1162**.
- A provision returning an unexpended balance to the Treasury was held to be in order on an appropriation bill. Volume **IV**, section **3594**.
- A proposition which would be in order if provided through a new appropriation is in order if provided from an unexpended balance. Volume **VII**, section **1154**.
- While it is in order to provide for the reappropriation of unexpended balance in an appropriation bill, sums previously appropriated for a specific purpose may not be reappropriated for a purpose unauthorized by law. Volume **VII**, section **1157**.
- The reappropriation of unexpended balances, even for another lawful purpose than that for which originally appropriated, is in order on a appropriation bill. Volume **VII**, section **1155**.
- The reappropriation of an unexpended balance for acquisition of land for aviation stations was held to be authorized by law. Volume **VII**, section **1272**.

#### (19) Authorization of.—Limits of Costs, etc.

- It is not in order to propose on an appropriation bill an expenditure prohibited by law. Volume IV, section 3580.
- The law having fixed the limit of cost of buildings at army posts, an appropriation in excess of that limit is a change of law. Volume **IV**, section **3583**.
- An appropriation for a public building in excess of the limit of cost fixed by law is not in order on an appropriation bill. Volume **IV**, section **3584**. Volume **VII**, section **1133**.
- The policy of making no more appropriations for sectarian schools having been declared by law, an amendment authorizing appropriations for contract schools was held to involve a change of law. Volume **IV**, section **3582**.
- An appropriation for the improvement of the Yosemite National Park was held not in order on a general appropriation bill, existing law declaring the expenditures not authorized. Volume **IV**, section **3581**.
- The number of enlisted men in the Marine Corps being fixed it was held not in order to provide for additional ones on an appropriation bill. Volume **IV**, section **3585**.
- When the law limits appropriations to two years, a provision that an appropriation shall remain available until expended is in violation of existing law. Volume **IV**, section **3716**.
- The mere appropriation of a sum "to complete" a work does not fix a limit of cost to exclude future appropriations for a public building on a general appropriation bill. Volume **IV**, section **3761**.
- An appropriation in violation of existing law is not in order for the continuance of a public work. Volume **IV**, section **3702**.
- The law having specified the details of the Government exhibit at an exposition, an appropriation for a new object was held not in order in a general appropriation bill. Volume **IV**, section **3599.**
- An appropriation for carrying on a service beyond the limits assigned by an executive officer exercising a lawful discretion was held not to be authorized by existing law. Volume **IV**, section **3598.**
- Although the Indian appropriation bill provided sums of money for general irrigation purposes, an appropriation for a specific work of use to others as well as to Indians was held not in order. Volume **IV**, section **3783**.
- While a proposition to change a limit of cost is legislation, any provision of cost within that limit is not subject to that point of order. Volume **VII**, section **1448**.
- An appropriation to continue work authorized by current law beyond the time of that authorization was ruled out of order on an appropriation bill. Volume **VIII**, section **1346**.
- An appropriation for completion of a project previously authorized by law without limitation of cost was admitted as in continuation of a work. Volume **VII**, section **1388**.

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- (19) Authorization of.—Limits of Costs, etc.—Continued.
  - A statute authorizes changes in the limit of cost of public buildings in accordance with estimates submitted by the Bureau of the Budget. Volume **VII**, section **1450**.

# (20) Authorization of.—For Investigations in the Department of Agriculture.

- Because of the requirements of law appropriations for investigations on subjects connected with agriculture are generally in order on the agricultural appropriation bill. Volume **IV**, section **3649**.
- While the statute authorizing the Secretary of Agriculture to make investigation of subjects relating to agriculture is held to justify a broad line of appropriation, yet it does not justify appropriations for general investigations. Volume **IV**, section **3652**.
- A provision to appropriate for compiling tests of dairy cows at an exposition was held not to be authorized as an expenditure by the general law giving to the Secretary of Agriculture authority to acquire and diffuse information pertaining to agriculture. Volume **IV**, section **3653**.
- While an appropriation to enable the Secretary of Agriculture to make certain investigations is authorized on the agricultural appropriation bill, it is not in order to require cooperation of State experiment stations therein. Volume **IV**, section **3650**.
- While an appropriation to enable the Secretary of Agriculture to make certain investigations is authorized under the organic law creating the Department of Agriculture, it is not in order to require cooperation of States, companies, or individuals therein. Volume **VII**, section **1301**.
- While an appropriation for an investigation on a subject relating to agriculture is in order on the agricultural appropriation bill, it is not in order to appropriate for the organization of a bureau to make such investigation. Volume **IV**, section **3651**.
- The investigation of foods in their relation to commerce and consumption was held not authorized by law in such a way as to permit appropriation on the agricultural appropriation bill. Volume **IV**, sections **3647**, **3648**. Volume **VII**, section **1298**.
- A Department being created for the declared purpose of investigation, an appropriation for the instrumentalities of such investigation was held to be within the rule. Volume **IV**, section **3615.**
- The Committee of the Whole, overruling its chairman, decided that a provision for the purchase and distribution of rare and valuable seeds was in order on the Agricultural appropriation bill. Volume **IV**, section **3895**.
- An appropriation for control of the European corn borer was held to be authorized by the organic act establishing the Department of Agriculture. Volume **VII**, section **1309**.
- An appropriation for collection of market statistics on agricultural products was held to be authorized by the organic act creating the Department of Agriculture. Volume **VII**, section **1304**.
- A proposition to appropriate for demonstrating processes of manufacturing denatured alcohol at an exposition was held not to be authorized by general law giving the Secretary of Agriculture authority to acquire and diffuse information pertaining to agriculture. Volume **VII**, section **1295**.
- An appropriation providing for the daily issue of a price list reporting prices of farm products received by producers was held to be authorized by the organic act creating the Department of Agriculture. Volume **VII**, section **1305**.
- The broad powers of investigation conferred by the organic act creating the Department of Agriculture were held to authorize an investigation to determine possible sources of mineral fertilizers. Volume **VII**, section **1299**.
- An appropriation for experiments and demonstrations in livestock production was held to be authorized by the organic law creating the Department Agriculture. Volume **VII**, section **1129**.

#### APPROPRIATIONS—Continued.

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- (20) Authorization of.—For Investigation in the Department of Agriculture—Continued.
  - While an appropriation for investigation of road materials was held not to be authorized under the organic act creating the Department of Agriculture, because not devoted exclusively to agricultural purposes, an appropriation for investigation of irrigation was held to come within the law and to be in order on an appropriation bill. Volume **VII**, section **1307**.
    - Contravening a former ruling, an appropriation for drainage investigations was held in order on the agricultural appropriation bill. Volume **VII**, section **1318**.
    - Recent decisions hold an appropriation to investigate the drainage of wet lands not to be authorized by law. Volume **VII**, section **1297**.
    - An appropriation for investigating sources of raw materials for making paper was held not to be authorized by the provision of the organic law creating the Department of Agriculture. Volume **VII**, section **1296**.
    - While the organic act creating the Department of Agriculture was held to authorize an appropriation for maintenance of a highway weather service, it was ruled to justify an appropriation for collection of data as to the effects of weather on such highways. Volume **VII**, section **1308**.
    - While the organic law creating the Department of Agriculture confers broad powers of investigation, it does not authorize investigations abroad. Volume **VII**, section **1303**.
    - The authorization to conduct investigation conferred by the organic law establishing the Department of Agriculture does not extend to investigation conducted by other departments in connection with the Department of Agriculture. Volume **VII**, section **1294**.
    - An appropriation for investigation of road materials was held to be unauthorized by law. Volume **VII**, section **1306**.
    - An appropriation for investigation of foods in their relation to commerce and consumption is not so authorized by law as to sanction an appropriation on an appropriation bill. Volume **VII**, section **1298**.

# (21) Authorization of.—Scientific Research, Generally.

- Continuation of a scientific investigation by a department of the Government was held not to constitute a work in progress and to be unauthorized by law. Volume **VII**, section **1345**.
- An appropriation for investigation of infant mortality and dangerous occupations was held to be authorized by law. Volume **VII**, section **1262**.
- An appropriation for investigations in cooperation with industries of problems in industrial development was held to be authorized by the organic law creating the Bureau of Standards. Volume **VII**, section **1260**.
- An appropriation for examination of mineral resources and products of the national domain was held to be authorized by law. Volume **VII**, section **1222**.
- The organic law creating the Bureau of Mines, while general in character, was construed as applying to the United States only, and authorization conferred to investigate structural materials and fuels is limited to those within the States and does not exceed to those of Alaska. Volume **VII**, section **1224**.
- An appropriation for experiments by the Bureau of Ordnance, while not specifically authorized by statute, was held to be in order on an appropriation bill. Volume **VII**, section **1243**.
- An appropriation for investigation of foods in their relation to commerce and consumption is not so authorized by law as to sanction an appropriation on an appropriation bill. Volume **VII**, section **1298**.
- A proposition to appropriate for demonstrating processes of manufacturing denatured alcohol at an exposition was held to be authorized by general law giving the Secretary of Agriculture authority to acquire and diffuse information pertaining to agriculture. Volume **VII**, section **1295**.

# (22) Authorization of.—By Implication.

- The concurrent resolution creating a joint committee authorized to arrange for the quadrennial inauguration ceremonies is considered sufficient authorization for the necessary appropriations for that purpose. Volume **VI**, section **452**.
- A provision in permanent law authorizing establishment of rifle open to "all able-bodied males capable of bearing arms" authorizes an appropriation for "transportation of instructors of employees and civilians engaged in target practice." Volume VII, section 1276.
- An appropriation for machinery required for repair and maintenance of sewers was held to be in order on an appropriation bill. Volume **VII**, section **1195**.
- The existence of a fort used in the Government service is sufficient authorization for an appropriation for its protection and preservation. Volume **VII**, section **1369**.
- An appropriation to encourage breeding of horses for the Army was held to be in order under the law authorizing appropriations for purchase of Army horses. Volume **VII**, section **1284**.
- A provision in a general appropriation bill authorizing the expenditure of money therein appropriated for the protection of the naval petroleum reserve was held to be authorized by the holding statute. Volume **VII**, section **1246**.
- An appropriation for recreation of enlisted men, although without specific statutory authorization, was held to be in order on an appropriation bill as necessary to the efficient maintenance of naval operations. Volume **VII**, section **1240**.
- Statutory direction to establish a naval station was construed as authorizing the paving of streets and erection of warehouses as incidental thereto. Volume **VII**, section **1232**.
- An appropriation for purchase of vessels generally for the Lighthouse Service was held not to be authorized by statutory provision for purchase of a specified class of vessels for the Lighthouse Service. Volume **VII**, section **1258**.
- Authorization for an appropriation to be dispensed by the Executive was held to warrant an appropriation to be jointly dispensed by the Executive and State officials. Volume **VII**, section **1220**.
- The law empowering the Commissioners of the District of Columbia to make building regulations was held to authorize the appointment of building inspectors. Volume **VII**, section **1191**.
- A change in the name of an institution from that carried in the law authorizing appropriation for its maintenance was held not to vitiate such authorization where identity of the institution was not thereby obscured. Volume **VII**, section **1280**.
- A law establishing a definite policy was held to authorize appropriations for agents to carry out such policy and instrumentalities promoting the efficiency of those agents. Volume **VII**, section **1184**.
- Where the organic act creating a department provides for certain definite activities it is in order on a general appropriation bill to appropriate for such activities. Volume VII, section 1262.
- The general statement of purpose for which a department is established, as set forth in the organic act creating it, is not to be construed as authorization for appropriations not specifically provided for in succeeding sections of the act providing for bureaus designated to carry out the declaration of purpose. Volume **VII**, section **1264**.
- An appropriation for the distribution of proceedings of the World's Dairy Congress was held to be authorized by the provision for the dissemination of knowledge in the law creating the Department of Agriculture. Volume **VII**, section **1174**.
- A treaty establishing an international institute authorizes an appropriation in a general appropriation bill for sending delegates to the institute. Volume **VII**, section **1138**.
- The right granted by treaty and supplemental legislation to maintain civil government in the Canal Zone was held to authorized appropriations in general appropriation bills for such maintenance. Volume **VII**, section **1134**.

#### APPROPRIATIONS—Continued.

#### (22) Authorization of.—By Implication—Continued.

- An appropriation for the establishment of shooting ranges and the purchase of prizes and trophies was held not to be in order on an appropriation bill. Volume **VII**, section **1242**.
- The expenditure of an appropriation for expenses provided in an act creating a permanent commission was construed not to terminate the operation of the act, and a further appropriation for maintenance of the commission was held to be in order on an appropriation bill. Volume **VII**, section **1279**.
- An appropriation for hire of vessels in Asiatic waters was held to be in order on an appropriation bill as an incidental expense to maintenance of an authorized service. Volume **VII**, section **1237.**
- Appropriations for equipment and materials essential to be convenient and efficient conduct of public business by the House or Senate are in order on an appropriation bill. Volume **VII**, section **1230**.
- A law providing for establishment of specific regulations authorizes appointment of agents to enforce such regulations, and in the absence of legislative limitation on the number to be appointed, an appropriation for any number is in order on an appropriation bill. Volume **VII**, section **1191**.
- Authorization to appropriate for relief of distress among Indians in general was held to warrant an appropriation for certain designated Indians. Volume **VII**, section **1219**.

#### (23) Authorization of.—Not in Order by Implication.

- Authorization for the erection of a memorial without expense to the United States was construed not to authorize an appropriation for maintenance of thememorial when erected. Volume **VII**, section **1180**.
- A provision of law authorizing Commissioners of the District of Columbia to take over and operate fish wharves was held not to authorize an appropriation to reconstruct such wharves. Volume **VII**, section **1187**.
- Authorization of law for use of public-school buildings as social and recreational centers does not warrant appropriations for such purposes. Volume **VII**, section **1188**.
- A declaration of policy embodied in a statute was held not to authorize appropriations for purposes germane to the policy but not specifically authorized by the act. Volume **VII**, section **1200**.
- Law authorizing designated parties to take certain action as construed as not authorizing an appropriation to compensate the Government for expenditures in taking such action. Volume **VII**, section **1202**.
- Authorization for Indians to lease their lands was held not to authorize an appropriation to enable the Government to lease the same lands. Volume **VII**, section **1202**.
- A law permitting Indians to remove timber from reservations does not authorize an appropriation for that purpose. Volume **VII**, section **1204**.
- A law authorizing operations by other than governmental agencies and without expense to the Government was held not to authorize an appropriation for such operations. Volume **VII**, section **1204**.
- While requisite publications of bureaus are authorized by law a provision for a specified bureau publication was held not to be in order on an appropriation bill. Volume VII, section 1228.
- The law authorizing regulations for examination of midshipmen was held not to sanction an appropriation for transportation of successful candidates to the academy. Volume **VII**, section **1234**.
- Autorization of an appropriation for an investigation is not construed to include authorization of an appropriation for demonstrating results of such investigation. Volume VII, section 1259.
- Statements of purpose embodied in the organic act creating the Department of Labor were held not to authorize appropriations for establishment of an employment of an employment service. Volume VII, section 1265.

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- (23) Authorization of.—Not in Order by Implication—Continued.
  - A statute imposing certain duties on a departmental executive was held not to authorize an appropriation to enable the President to discharge such duties. Volume **VII**, section **12486**.
  - Mere authority conferred by law to issue passports was held not to authorize creation of a bureau for that purpose. Volume **VII**, section **1249**.
  - A statute authorizing certain bureau work in the United States was held not to authorize an extension of that work to the Territory of Alaska. Volume **VII**, section **1224**.
  - The general statement of purpose for which a department is established, as set forth in the organic act creating it, is not to be construed as authorization for appropriations not specifically provided for in succeeding sections of the act providing for bureaus designated to carry out the declaration of purpose. Volume **VII**, section **1264**.
  - The enactment establishing an institution was held not to authorize construction of a new building therein. Volume **VII**, section **1267**.
  - An appropriation for advertisements for naval recruits was held to be unauthorized and therefore not in order on an appropriation bill. Volume **VII**, section **1233**.
  - Unless specifically authorized by treaty obligations or statutory provision, any appropriation for support or civilization of Indians is within the rule and is not in order in an appropriation bill. Volume **VII**, section **1205**.
  - Statutory authorization for support of designated Indian tribes does not authorize appropriations for other Indians, even when formerly members of the tribes enumerated. Volume **VII**, section **1205**.
  - An appropriation for a specific method of transmitting mail, in the absence of any prior legislation providing therefor, was held to be subject to a point of order although general transmission of the mail is authorized by law. Volume **VII**, section **1474**.

# (24) Authorization of.—General Decisions as to Allowable Expenditures.

- The omission to appropriate during a series of years for an object authorized by law does not repeal the law, and consequently an appropriation when proposed is not subject to the point of order. Volume **IV**, section **3595**.
- A motion to strike from an appropriation bill a provision for a salary authorized and fixed by law is not subject to the objection that is proposes legislation. Volume **IV**, section **3699**.
- A department being created for the declared purpose of investigation an appropriation for the instrumentalities of such investigation was to be within the rule. Volume IV, section 3615.
- A proposition that certain specified amounts to be severally appropriated for certain specified objects, should be to a limited extent interchangeable among those several objects, was held to be in order. Volume **IV**, section **3884**.
- An appropriation for mileage of Members at a regular session is authorized by law, although mileage may have been appropriated for a preceding special session. Volume **IV**, section **1160**.
- The law authorizing the Geological Survey to examine the mineral resources and products of the national domain was held to justify an appropriation for investigating structural materials. Volume **IV**, section **3613**.
- A proposition to investigate coal, etc., the property of the United States, and this only, as held to be authorized by the law creating the Geological Survey. Volume **IV**, section **3721**.
- An appropriation of the surplus of the water fund of the District off Columbia for the extension of the water system was held to be authorized by law and in order on an appropriation bill. Volume **IV**, section **3600**.
- Decisions on authorization of appropriations for the promotion of rifle practice. Volume VII, section 1285.

- (24) Authorization of.—General Decisions as to Allowable Expenditures—Continued.
  - An appropriation for boards of inspection was held to be in order on an appropriation bill. Volume **VII**, section **1236**.
  - Appropriations for payment of expenses incurred in contested-election cases are in order on an appropriation bill when duly certified by Committee on Elections and not otherwise. Volume **VII**, section **1231**.
  - An appropriation for "collection of information at home and abroad" by the naval service was held to be authorized by law. Volume **VII**, section **1239**.
  - A proposal authorizing the Secretary of the Navy to expend obligated balances for labor-saving devices was held to be in order on an appropriation bill. Volume **VII**, section **1154**.
  - An appropriation for extension of a military telegraph system was held to be in order on an appropriation bill. Volume **VII**, section **1282**.
  - Directions to the Secretary of War to issue stores and material to the National Guard is authorized by law. Volume **VII**, section **1274**.
  - An appropriation for interest and sinking fund on the funded debt of the District of Columbia to be paid jointly from the Federal Treasury and District revenues is authorized by law. Volume **VII**, section **1183**.
  - The organic act of the District of Columbia authorizes appropriations for interest on District bonds and a subsequent act authorizes appropriations for sinking fund for their payment. Volume VII, section 1182.
  - A statute providing that expenditures from a fund be made only on approval by Congress of certain estimates was held to authorize such expenditure on submission of the prescribed estimates. Volume **VII**, section **1209**.
  - An appropriation for promotion of commerce in the Far East was held to be authorized by organic law establishing the Department of Commerce. Volume **VII**, section **1261**.
  - An appropriation to be expended in case of emergency only was held to be in order on an appropriation bill. Volume **VII**, section **1192**.
  - An appropriation for the suppression of the traffic in peyote was held to be in order on an appropriation bill. Volume **VII**, section **1212**.
  - An appropriation for the administration of the national prohibition law was held to be authorized by law and in order on an appropriation bill. Volume **VIII**, section **3427**.
  - An appropriation for examination of presidential postmasters was held to be authorized by law. Volume **VII**, section **1198**.
  - An appropriation for the recovery of valuables from shipwrecks was held to be authorized by law. Volume **VII**, section **1238**.
  - An appropriation to indemnify owners of animals destroyed by direction of the department in the eradication of tuberculosis was held to be a deficiency and in order on an appropriation bill. Volume **VII**, section **1176**.
  - The law establishing the Department of Agriculture was held to authorize an appropriation for the purchase and distribution of free seeds. Volume VII, section 1166.
  - An appropriation for distribution of seeds was held to be in order in an appropriation bill. Volume **VII**, section **1165**.
  - An appropriation for cooperative agricultural extension work with the States and Territories is authorized by the organic law creating the Department of Agriculture. Volume **VII**, section **1172**.
  - An appropriation for increased cost in park maintenance was held to be in order on an appropriation bill. Volume **VII**, section **1161**.
  - An appropriation to be paid from the District revenues for maintenance of bathing beaches in the District of Columbia was held to be authorized by law. Volume **VII**, section **1186**.
  - A provision in a general appropriation bill authorizing the expenditure of money therein appropriated for the protection of the naval petroleum reserve was held to be authorized by the holding statute. Volume **VII**, section **1246**.

# INDEX-DIGEST

#### APPROPRIATIONS—Continued.

- (24) Authorization of.—General Decisions as to Allowable Expenditures—Continued.
  - Provision for the collection and dissemination of information to encourage law enforcement was held not to be in order on an appropriation bill. Volume **VII**, section **1270**.

#### (25) Authorization of.—General Decisions as to Expenditures Not in Order.

- Propositions to appropriate for the beginning of "necessary and special facilities" for railroad transportation of mail have been ruled out as not authorized by existing law. Volume **IV**, sections **3602**, **3603**.
- Propositions to create "necessary and special facilities" for transporting the mails on railroads are subject to the point of order that they involve change of existing law. Volume **IV**, section **3804.**
- The law having specified the details of the Government exhibit at an exposition, an appropriation for a new object was held not in order in a general appropriation. Volume **IV**, section **3599**.
- An appropriation for carrying on a service beyond the limits assigned by an executive officer exercising a lawful discretion was held to be authorized by existing law. Volume **IV**, section **3598**.
- A provision for establishing a plant for the manufacture of powder was held not in order on an appropriation bill. Volume **IV**, section **3605**.
- While it is in order on an appropriation bill to provide for the repair of a building, it is not in order to provide for a new building in place of one destroyed. Volume **IV**, section **3606**.
- Propositions for acquisition of sites and buildings for embassies in foreign countries are not in order on the consular and diplomatic appropriation bill. Volume **IV**, sections **3606–3608**.
- Question as to appropriations for incidental and contingent expenses in the consular and diplomatic service. Volume **IV**, section **3609**.
- It is not in order on the naval appropriation bill to appropriate for a new foundry not previously authorized by law at a navy-yard. Volume **IV**, section **3761**.
- The erection of new buildings for a naval hospital, with an authorization to acquire a new site, was held to involve legislation. Volume **IV**, section **3760**.
- While an appropriation for a new army post was held to involve legislation, a general appropriation for the shelter and protection of troops was held to be in order. Volume **IV**, section **5783**.
- A proposition to appropriate for furnishing a Territorial capital was held to be out of order on an appropriation bill. Volume **IV**, section **3616**.
- An appropriation for relief of the native inhabitants of Alaska was held to be unauthorized by law. Volume **IV**, section **3617**.
- A proposition to continue the gauging of streams was held not to be authorized by the legislation creating the Geological Survey. Volume **IV**, sections **3714**, **3715**.
- The establishment of a new station under the Fifth Commission was held to be unauthorized by law. Volume IV, section 3751.
- The purchase of sites and erection of buildings for the Weather Bureau not being authorized by prior legislation, an appropriation therefor is not in order on the agricultural appropriation bill. Volume **IV**, sections **3753**, **3754**.
- While the fortifications appropriation bill carries general appropriations for a plan of work in progress, specific appropriations for individual works not authorized by law and not in progress are not in order thereon. Volume **IV**, sections **3611**, **3612**.
- An appropriation for the construction from Government surveys of maps of a foreign coast was held not to be in order on an appropriation bill. Volume **IV**, section **3614**.
- A proposition to pay the traveling expenses of the President of the United States by a paragraph in an appropriation bill was held to be unauthorized by law. Volume **IV**, section **3610**.

#### APPROPRIATIONS—Continued.

- (25) Authorization of.—General Decisions as to Expenditures Not in Order—Continued.
  - An amendment authorizing the purchase of a special device for transporting the mails was held not to be in order on the post-office appropriation bill. Volume **IV**, section **3618**.
  - A provision on an appropriation bill appropriating the receipts of a Government telegraph system to extensions of the same was held out of order. Volume **IV**, section **3601**.
  - The Committee of the Whole, overruling its chairman, decided that a provision for the purchase and distribution of rare and valuable seeds was in order on the agricultural appropriation bill. Volume **IV**, section **3895**.
  - An appropriation to restrict free kindergarten supplies to indigent children was held to be out of order on an appropriation bill. Volume **VII**, section **1179**.
  - An appropriation for Americanization work in the District of Columbia was held not to be authorized by law. Volume **VII**, section **1190**.
  - Statutory authorization for support of designated Indian tribes does not authorize appropriations for other Indians, even when formerly members of the tribes enumerated. Volume **VII**, section **1205**.
  - Appropriations for the examination of estimates of appropriations in the field by committees or subcommittees of Congress were held not to be authorized by law. Volume **VII**, section **1199**.
  - Unless specifically authorized by treaty obligations or statutory provision, any appropriation for support or civilization of Indians is within the rule and is not in order on an appropriation bill. Volume **VII**, section **1205**.
  - An appropriation enabling the President to gather tariff information by appointment of a tariff board was held not to be in order on an appropriation bill. Volume **VII**, section **1197**.
  - The fact that the Government is to be reimbursed for an unauthorized expenditure does not make it in order on an appropriation bill. Volume **VII**, section **1228**.
  - An appropriation for publication of the Reclamation Record was held to be unauthorized by law. Volume **VII**, section **1229**.
  - An appropriation for advertisements for naval recruits was held to be unauthorized and therefore not in order on an appropriation bill. Volume **VII**, section **1233**.
  - An appropriation for the establishment of shooting ranges and the purchase of prizes and trophies was held not to be in order on an appropriation bill. Volume **VII**, section **1242**.
  - Appropriations for the annual quota of the United States in support of the International Trade-Mark Bureau and the International Hydrographic Bureau were held not to be authorized by existing law. Volume **VII**, section **1256**.
  - An appropriation for demonstrating uses of fish as food was held not to be authorized by the organic act creating the Bureau of Fisheries. Volume **VII**, section **1259**.
  - An appropriation to enable the Secretary of Labor to advance opportunities for profitable employment of wage earners was held not to be in order on an appropriation bill. Volume **VII**, section **1264**.
  - Provision for the collection and dissemination of information to encourage law enforcement was held not to be in order on an appropriation bill. Volume **VII**, section **1270**.
  - While the fortifications appropriation bill carried general appropriations for a plan of work in progress, specific appropriations for individual works not authorized by law and not in progress were held not to be in order thereon. Volume **VII**, section **1271**.
  - An appropriation for purposes not enumerated which an Executive might deem advisable was held to be unauthorized. Volume **VII**, section **1283**.
  - An appropriation to purchase a site and replace thereon a town in exchange for one flooded by the reservoir or a Government irrigation project was held not to be authorized by law. Volume **VII**, section **1336**.
  - A proposition to authorize the construction of vessels for the Navy was held to involve legislation. Volume **VII**, section **1440**.
  - An appropriation for investigation of condition of Indiana was held not to be in order on an appropriation bill. Volume **VII**, section **1205**.

# (26) Authorization of.—In the Agricultural Bill.

- While the organic law establishing a department permits additions to the regular force of employees by classes, the addition of specified employees is not authorized. Volume **VII**, section **1163**.
- The term "additional places" as used in the organic act creating the Department of Agriculture authorizes the creatio of new positions and appropriations for salaries of additional clerks to fill them. Volume **VII**, section **1164**.
- An appropriation for distribution of seeds was held to be in order in an appropriation bill. Volume **VII**, section **1165**.
- The law establishing the Department of Agriculture was held to authorize an appropriation for the purchase and distribution of free seeds. Volume VII, section 1166.
- An appropriation for "miscellaneous supplies and expenses" was held to be authorized by the organic law of the Department of Agriculture. Volume **VII**, section **1167**.
- An appropriation for maintenance in cooperation with the War Department of an air patrol for fire prevention in national forests was held to be authorized by law. Volume **VII**, section **1168**.
- An appropriation for the purchase of lands authorized upon contingency was held to be in order prior to development of such contingency upon the ground that it was a condition precedent to the purchase and not to the appropriation. Volume **VII**, section **1169**.
- An appropriation for fire protection for fire protection of forested watersheds of navigable streams, in cooperation with a State, was held to be authorized by existing law. Volume **VII**, section **1170**.
- The authorization carried by an act providing an appropriation for the purchase of forest land was held not to have been terminated by the expiration of the original appropriation. Volume **VII**, section **1171**.
- An appropriation for cooperative agricultural extension work with the States and Territories is authorized by the organic law creating the Department of Agriculture. Volume **VII**, section **1172**.
- An appropriation for the distribution of proceedings of the World's Dairy Congress was held to be authorized by the provision for the dissemination of knowledge in the law creating the Department of Agriculture. Volume **VII**, section **1174**.
- Although the purpose for which proposal is sanctioned by the Constitution, an appropriation is not in order on general appropriation bills unless authorized by provision of statutory law. Volume **VII**, section **1197**.
- The authorization to conduct investigations conferred by the organic law establishing the Department of Agriculture does not extend to investigations conducted by other departments in connections with the Department of Agriculture. Volume **VII**, section **1294**.
- A proposition to appropriate for demonstrating processes of manufacturing denatured alcohol at an exposition was held not to be authorized by general law giving the Secretary of Agriculture authority to acquire and diffuse information pertaining to agriculture. Volume **VII**, section **1295**.
- An appropriation for investigating sources of raw materials for making paper was held not to be authorized by the provision of the organic law creating the Department of Agriculture. Volume **VII**, section **1296**.
- Recent decisions hold an appropriation to investigate the drainage of wet lands not to be authorized by law. Volume **VII**, section **1297**.
- An appropriation for investigation of foods in their relation to commerce and consumption is not so authorized by law as to sanction an appropriation or an appropriation bill. Volume **VII**, section **1298**.
- The broad powers of investigation conferred by the organic act creating the Department of Agriculture were held to authorize an investigation to determine possible sources of mineral fertilizers. Volume **VII**, section **1299**.

#### APPROPRIATIONS—Continued.

- (26) Authorization of.—In the Agricultural Bill—Continued.
  - While an appropriation to enable the Secretary of Agriculture to make certain investigations is authorized under the organic law creating the Department of Agriculture, it is not in order to require cooperation of States, companies, or individual therein. Volume **VII**, section **1301**.
  - While the organic law creating the Department of Agriculture confers broad powers of investigation, it does not authorize investigations abroad. Volume VII, section 1303.
  - An appropriation for collection of market statistics on agricultural products was held to be authorized by the organic act creating the Department of Agriculture. Volume **VII**, section **1304**.
  - An appropriation providing for the daily issue of a price list reporting prices of farm products received by producers was held to be authorized by the organic act creating the Department of Agriculture. Volume **VII**, section **1305**.
  - An appropriation for investigation of road materials was held to unauthorized by law. Volume **VII**, section **1306**.
  - While an appropriation for investigation of road materials was held not be authorized under the organic act creating the Department of Agriculture, because not devoted exclusively to agricultural purposes, an appropriation for investigation of irrigation was held to come within the law and to be in order on an appropriation bill. Volume **VII**, section **1307**.
  - While the organic act creating the Department of Agriculture was held to authorize an appropriation for maintenance of a highway weather service, it was ruled not to justify an appropriation for collection of data as to the effects of weather on such highways: Volume **VII**, section **1308.**
  - An appropriation for control of the European corn borer was held to be authorized by the organic act establishing the Department of Agriculture. Volume **VII**, section **1309**.
  - Construction of the law authorizing the employment of mechanics and laborers and other employees in the executive departments. Volume VII, section 1317.
  - The law authorizing the heads of departments to employ such labor as may be appropriated for does not apply to labor not at the seat of government. Volume **VII**, section **1318**.
  - Contravening a former ruling, an appropriation for drainage investigations was held in order on the agricultural appropriation bill. Volume **VII**, section **1318**.
  - The law authorizing the heads of departments to employ such clerks as may be appropriated for was held to authorize clerkships not otherwise authorized. Volume **VII**, section **1321**.
  - A general law authorizing the heads of departments to employ such clerks as may be appropriated for, a provision making appropriation for clerks so employed was held to be in order. Volume **VII**, section **1322**.
  - The law creating the Department of Agriculture authorizes appropriations for salaries of employees essential to its proper maintenance without designating the names of positions in which they shall serve, and in the absence of statutory provision to the contrary it is in order in an appropriation bill to name such position or to change the name of any division, bureau, or office previously appropriated for. Volume **VII**, section **1330**.

# (27) Authorization of.—In the Deficiency Bills.

- An appropriation for feeding elk in national parks was to be authorized by law and to constitute a deficiency and to be in order on an appropriation bill. Volume **VII**, section **1175**.
- The term "existing law" as related to authorization of deficiency appropriations includes not only permanent statutes but also provisions of supply bills in force for the current year only. Volume **VII**, section **1176**.
- An appropriation to indemnify owners of animals destroyed by direction of the department in the eradication of tuberculosis was held to be a deficiency and in order on an appropriation bill. Volume **VII**, section **1176**.

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- (27) Authorization of.—In the Deficiency Bills—Continued.
  - The payment of a claim for unliquidated damages is unauthorized by law and not in order on an appropriation bill. Volume **VII**, section **1287**.
  - A proposition to pay an unliquidated claim against the Government is not in order on an appropriation bill. Volume **VII**, section **1289**.
  - An appropriation to refund amounts erroneously collected from corporations, and covered into the Treasury is not in order unless authorized by specific law. Volume **VII**, section **1290**.
  - While it is in order to appropriate for payment of judgments of the courts certified to Congress in accordance with law, mere findings of fact by the Court of Claims were held not to authorize an appropriation. Volume **VII**, section **1292**.
  - An appropriation for balance due under an authorized contract was held to go in order on a deficiency appropriation bill although the item had not been audited. Volume **VII**, section **1293**.
  - Payment of per diem allowances in lieu of subsistence due employees of the executive departments is authorized by law. Volume **VII**, section **1329**.
  - It being provided by statute that funds derived from sale of timber on Indian lands be expended only after approval by Congress of estimates submitted by the Executive, submission of such estimates for approval was held to authorize corresponding appropriation from these funds. Volume **VII**, section **1209**.

#### (28) Authorization of.—In the District of Columbia Bill.

- An appropriation for the maintenance of motor cycles belonging to the Government was held to be authorized by law. Volume **VII**, section **1177**.
- An appropriation for an automobile, however necessary to the efficient and economical performance of authorized official duties is not in order on an appropriation bill unless specifically authorized by law. Volume **VII**, section **1178**.
- An appropriation to restrict free kindergarten supplies to indigent children was held to be out of order on an appropriation bill. Volume **VII**, section **1179**.
- Authorization for the erection of a memorial without expense to the United States was construed not to authorized an appropriation for maintenance of the memorial when erected. Volume **VII**, section **1180**.
- An appropriation for increased cost in park maintenance was held to be in order on an appropriation bill. Volume **VII**, section **1181**.
- The organic act of the District of Columbia authorizes appropriation for interest on District bonds and a subsequent act authorize appropriations for sinking fund for their payment. Volume VII, section 1182.
- An appropriation for interest and sinking fund on the funded debt of the District of Columbia to be paid jointly from the Federal Treasury and District revenues is authorized by law. Volume **VII**, section **1183**.
- A law establishing a definite policy was held to authorize appropriation for agents to carry out such policy and instrumentalities promoting the efficiency of those agents. Volume **VII**, section **1184**.
- A system of inspection being provided for by law it was held in order to appropriate for inspectors and motor cycles for their official use. Volume **VII**, section **1184**.
- An appropriation to reimburse officials for services and expenses, however valid, is an appropriation for a private claim and is not in order on an appropriation bill. Volume **VII**, section **1184**.
- Appropriations for maintenance of police and health and other departments in the District of Columbia are authorized by the organic act creating permanent form of government in the District of Columbia. Volume **VII**, section **1185**.
- An appropriation to be paid from the District revenues for maintenance of bathing beaches in the District of Columbia was held to be authorized by law. Volume **VII**, section **1186**.

- (28) Authorization of.-In the District of Columbia Bill-Continued.
  - A provision of law authorizing Commissioners of the District of Columbia to take over and operate wharves was held not to authorize an appropriation to reconstruct such wharves. Volume **VII**, section **1187**.
  - Authorization of law for use of public-school buildings as social and recreational centers does not warrant appropriations for such purposes. Volume **VII**, section **1188**.
  - An appropriation for opening, widening, or extending streets and highways in the District of Columbia was held to be authorized by law. Volume **VII**, section **1189**.
  - An appropriation for Americanization work in the District of Columbia was held not to be authorized by law. Volume **VII**, section **1190**.
  - A law providing for establishment of specific regulations authorizes appointment of agents to enforce such regulations, and in the absence of legislative limitation on the number to be appointed, an appropriation for any number is in order on an appropriation bill. Volume **VII**, section **1191**.
  - The law empowering the Commissioners of the District of Columbia to make building regulations was held to authorize the appointment of building inspectors. Volume **VII**, section **1191**.
  - An appropriation to be expended in case of emergency only was held to be in order on an appropriation bill. Volume **VII**, section **1192**.
  - The law creating a governmental agency and defining its duties impliedly authorizes an appropriation for maintenance, including allowances for automobiles, and in the absence of statutory limitation any amount may be appropriated. Volume **VII**, section **1193**.
  - Appropriations for typewriters, filing cases, and other essential equipment for an office authorized by law are in order on an appropriation bill. Volume **VII**, section **1194**.
  - An appropriation for machinery required for repair and maintenance of sewers was held to be in order on an appropriation bill. Volume **VII**, section **1195**.
  - An appropriation to increase the authorized salary of the engineer commissioner of the District of Columbia was held not to be in order on an appropriation bill. Volume **VII**, section **1331**.

#### (29) Authorization of.—In the Independent Offices Bill.

- An appropriation for traveling expenses of the President, within the prescribed statutory limit, is authorized by law. Volume **VII**, section **1196**.
- The provision of the Constitution directing the President to make recommendations to Congress was held not to authorize appropriations for agencies to secure information to be used in the discharge of that duty. Volume **VII**, section **1197**.
- An appropriation enabling the President to gather tariff information by appointment of a tariff board was held not to be in order on an appropriation bill. Volume **VII**, section **1197**.
- An appropriation for examination of presidential postmasters was held to be authorized by law. Volume **VII**, section **1198**.
- Appropriations for the examination of estimates of appropriations in the field by committees or subcommittees of Congress were held not to be authorized by law. Volume **VII**, section **1199**.
- A declaration of policy embodied in a statute was held not to authorize appropriations for purposes germane to the policy but not specifically authorized by the act. Volume **VII**, section **1200**.
- Appropriations for expenses of officers or employees of the United States or of the District of Columbia in attending conventions of societies or associations in connection with their official duties are in order on an appropriation bill. Volume **VII**, section **1201**.
- An appropriation of certain revenues of the Shipping Board in direct violation of existing law requiring such moneys to be covered into the Treasury was held not in order on a general appropriation bill. Volume **VII**, section **1132**.

#### (30) Authorization of.—In the Interior Department Bill.

- Law authorizing designated parties to take certain action was construed as not authorizing an appropriation to compensate the Government for expenditures in taking such action. Volume **VII**, section **1202**
- Authorization for Indians to lease their lands was held not to authorize an appropriation to enable the Government to lease the same lands. Volume **VII**, section **1202**.
- A law permitting Indians to remove timber from reservations does not authorize an appropriation for that purpose. Volume **VII**, section **1204**.
- A law authorizing operations by other than governmental agencies and without expense to the Government was held not to authorize an appropriation for such operations. Volume **VII**, section **1204**.
- Statutory authorization for support of designated Indian tribes does not authorize appropriations for other Indians, even when formerly members of the tribes enumerated. Volume **VII**, section **1205**.
- Unless specifically authorized by treaty obligations or statutory provision, any appropriation for support or civilization of Indians is within the rule and is not in order on an appropriation bill. Volume **VII**, section **1205**.
- An appropriation for investigation of condition of Indians was held not to be in order on an appropriation bill. Volume **VII**, section **1205**.
- The authority of the Government to exercise control over the Indian tribes authorizes an appropriation for employment of counsel to represent their interests in litigation. Volume **VII**, section **1206**.
- It being provided by statute that funds derived from sale of timber on Indian lands be expended only after approval by Congress of estimates submitted by the Executive, submission of such estimates for approval was held to authorize corresponding appropriations from these funds. Volume **VII**, section **1209**.
- A statute providing that expenditures from a fund be made only on approval by Congress of certain estimates was held to authorize such expenditure on submission of the prescribed estimates. Volume **VII**, section **1209**.
- An appropriation for expenses incurred in suits to determine the rights of Indians was held to be in order in an appropriation bill. Volume **VII**, section **1211**.
- An appropriation for the suppression of the traffic in peyote was held to be in order on an appropriation bill. Volume **VII**, section **1212**.
- An appropriation for support and education of Indian pupils at Government schools was held to be in order on an appropriation bill. Volume **VII**, section **1213**.
- An appropriation for telegraph and telephone tolls on business pertaining to the Indian Service was held to be in order on an appropriation bill. Volume **VII**, section **1214**.
- Mere statutory reference to an office is not sufficient authorization to warrant an appropriation for pay of incumbent. Volume VII, section 1215.

A summary of authorizations of appropriations for the Indian Service. Volume VII, section 1215.

- Authorizaiton for enlargement, extension, improvement, and repair of buildings and grounds was held not to authorize a new building. Volume **VII**, section **1216**.
- An authorization of law for appropriations should be construed strictly and any legitimate doubt as to authority for an appropriation should be resolved in the negative. Volume **VII**, section **1216**.
- The erection of a new dormitory building to replace an old one was held not to be in continuation of public work already in progress. Volume **VII**, section **1216**.
- An appropriation for payment of damage to lands and crops incurred in condemning right of way for irrigation projects was held to be authorized by law. Volume **VII**, section **1217**.
- An appropriation for the construction of national-park and national-monument roads including necessary bridges was held to be sanctioned by law. Volume VII, section 1218.

# APPROPRIATIONS-Continued.

- (30) Authorization of.—In the Interior Department Bill—Continued.
  - Authorization to appropriate for relief of distress among Indians in general was held to warrant an appropriation for certain designated Indians. Volume **III**, section **1219**.
  - Authorization for an appropriation to be dispensed by the Executive was held not to warrant an appropriation to be jointly dispensed by the Executive and State officials. Volume **VII**, section **1220**.
  - Appropriations for the improvement of an Indian reservation were held to be authorized if for construction of roads within the reservation, and unauthorized if for construction of roads beyond the reservation. Volume **VII**, section **1221**.
  - An appropriation for examination of mineral resources and products of the national domain was held to be authorized by law. Volume **VII**, section **1222**.
  - A statute authorizing certain bureau work in the United States was held not to authorize an extension of that work to the Territory of Alaska. Volume **VII**, section **1224**.
  - The organic law creating the Bureau of Mines, while general in character, was construed as applying to the United States only, and authorization conferred to investigate structural materials and fuels is limited to those within the States and does not extent to those of Alaska. Volume **VII**, section **1224**.
  - Appropriations for the support of Howard University are not authorized by law. Volume VII, section 1225.
  - An appropriation for the maintenance of a private educational institution unauthorized by law was held not to be in order on an appropriation bill. Volume **VII**, section **1225**.
  - The fact that the Government is to be reimbursed for an unauthorized expenditure does not make it in order on an appropriation bill. Volume **VII**, section **1228**.
  - While requisite publications of bureaus are authorized by law a provision for a specified bureau publication was held not to be in order on an appropriation bill. Volume **VII**, section **1228**.
  - While request publications of bureaus are authorized by law a provision for a specified bureau publication was held not to be in order on an appropriation bill. Volume **VII**, section **1228**.
  - An appropriation for publication of the Reclamation Record was held to be unauthorized by law. Volume VII, section 1229.

#### (31) Authorization of.—In the Legislative Branch Bill.

- The committee, overruling the Chairman, decided that an appropriation for packing boxes was authorized by law. Volume VII, section 1230.
- Appropriations for equipment and materials essential to the convenient and efficient conduct of public business by the House or Senate are in order on an appropriation bill. Volume **VII**, section **1230**.
- Appropriations for payment of expenses incurred in contested-election cases are in order on an appropriation bill when duly certified by Committee on Elections and not otherwise. Volume **VII**, section **1231**.
- Action by the House authorizing Members to appear in court in connection with their official duties is construed to imply authorization for employment of counsel to represent them. Volume **VII**, section **1311**.
- The House having passed a resolution authorizing Members to appear in court in official capacity, a provision for salary of counsel to represent them on that occasion is in order on an appropriation bill. Volume **VII**, section **1312**.
- The House having passed a resolution from the Committee on Accounts authorizing the employment of a person, a provision for the salary is in order on an appropriation bill, but such provision shall conform with the provisions of the resolution. Volume **VII**, section **1313**.

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# (32) Authorization of.—In the Navy Department Bill.

- Statutory direction to establish a naval station was construed as authorizing the paving of streets and erection of warehouses as incidental thereto. Volume **VII**, section **1232**.
- An appropriation for advertisements for naval recruits was held to be unauthorized and therefore not in order on an appropriation bill. Volume **VII**, section **1233**.
- The law authorizing regulations for examination of midshipmen was held not to sanction an appropriation for transportation of successful candidates to the academy. Volume **VII**, section **1234**.
- Statutory authorization for maintenance of a governmental service authorizes essential expenses incident thereto. Volume **VII**, section **1235**.
- Expenses incurred by Naval officers on shore patrol duty, although not specifically authorized by law, are necessarily incidental to their service, and appropriations to pay them are in order on an appropriation bill. Volume **VII**, section **1235**.
- An appropriation for boards of inspection was held to be in order on an appropriation bill. Volume **VII**, section **1236**.
- An appropriation for hire of vessels in Asiatic waters was held to be in order on an appropriation bill as an incidental expense to maintenance of an authorized service. Volume **VII**, section **1237.**
- An appropriation for the recovery of valuables from shipwrecks was held to be authorized by law. Volume **VII**, section **1238**.
- An appropriation for "collection of information at home and abroad" by the naval service was held to be authorized by law. Volume **VII**, section **1239**.
- An appropriation for recreation of enlisted men, although without specific statutory authorization, was held to be in order on an appropriation bill as necessary to the efficient maintenance of naval operations. Volume **VII**, section **1240**.
- An appropriation for contingent expenses and unforeseen emergencies was held to be in order on an appropriation bill. Volume **VII**, section **1241**.
- An appropriation for the establishment of shooting ranges and the purchase of prizes and trophies was held not to be in order on an appropriation bill. Volume **VII**, section **1242**.
- An appropriation for experiments by the Bureau of Ordnance, while not specifically authorized by statute, was held to be in order on an appropriation bill. Volume **VII**, section **1243**.
- An appropriation for hire of quarters for naval personnel when otherwise unobtainable was held to be in order on an appropriation bill. Volume **VII**, section **1244**.
- Appropriations for hire of automobiles, hire of launches, and rent in offices outside of navy yards were held incidental to the maintenance of the Naval Establishment and therefore in order on an appropriation bill. Volume **VII**, section **1245**.
- A statute imposing certain duties on a departmental executive was held not to authorize an appropriation to enable the President to discharge such duties. Volume VII, section 1246.
- A provision in a general appropriation bill authorizing the expenditure of money therein appropriated for the protection of the naval petroleum reserve was held to be authorized by the holding statue. Volume **VII**, section **1246**.
- Appropriations for new vessels and otherwise unauthorized craft of the Navy, formerly held to be in order as a continuance of a public work, are no longer admissible on an appropriation bill. Volume **VII**, section **1351**.

# (33) Authorization of.—In the State, Justice, Commerce, and Labor Bill.

- Ratification by law of appointment of delegates to a convention was not construed to authorize appropriations for expenses of an international commission organized by the convention. Volume **VII**, section 1247.
- In the absence of an actual appointment by the President, or of confirmation of such appointment by the Senate, an appropriation for the salary of a minister to a country to which a statute authorizes the appointment of an ambassador is subject to a point of order. Volume **VII**, section **1248**.

#### APPROPRIATIONS—Continued.

- (33) Authorization of.—In the State, Justice, Commerce, and Labor Bill—Continued.
  - Where a statute authorizes a diplomatic mission to a designated government it is in order to appropriate for the salary of diplomatic officers thereto prior to their appointment by the President. Volume **VII**, section **1248**.
  - The President, at will, may raise a legation to an embassy or reduce an embassy to a legation, any statute to the contrary notwithstanding, and where the President has made such change and followed it with an appointment which has been approved by the Senate, an appropriation for the salary of the appointee is in order unless the rate of pay is in contravention of law. Volume **VII**, section **1248**.
  - A statute prohibiting the creation of new ambassadorships except by act of Congress is in contravention of the President's constitutional prerogatives and will not support a point of order against an appropriation for the salary of an ambassadorship not created by act of Congress but appointed by the President and confirmed by the Senate. Volume **VII**, section **1248**.
  - Where the President has appointed a diplomatic representative and the appointment has been approved by the Senate, a point of order does not lie against an appropriation for the salary of such representative unless the rate of pay has been otherwise fixed by law. Volume **VII**, section **1248**.
  - Mere authority conferred by law to issue passports was held not to authorize creation of a bureau for that purpose. Volume **VII**, section **1249**.
  - An appropriation for loss on bills of exchange to and from embassies and legations was held to be in order on an appropriation bill. Volume **VII**, section **1250**.
  - An appropriation for transportation and subsistence of diplomatic and consular officers en route to and from their posts was held to be in order on an appropriation bill. Volume **VII**, section **1251**.
  - An appropriation for the transportation of officers of the United States Court for China was held to be authorized by the organic act creating the court. Volume **VII**, section **1252**.
  - Hire of a steam launch was held to be a necessary expense incident to maintenance of an embassy at Constantinople, and an appropriation therefore was admitted on an appropriation bill. Volume **VII**, section **1253**.
  - Provision by law for appointment of an international commission with appropriation for its maintenance for the fiscal year was held not to authorize appropriations for subsequent years. Volume **VII**, section **1254**.
  - While estimates by Secretary of State of appropriations for acquisition of sites and buildings for diplomatic and consular establishments are provided for by law, the submission of such estimate is not a condition precedent to appropriation by Congress, and an appropriation for which no estimate had been made was held to be in order on an appropriation bill. Volume **VII**, section **1255**.
  - Appropriations for the annual quota of the United States in support of the International Trademark Bureau and the International Hydrographic Bureau were held not be authorized by existing law. Volume **VII**, section **1256**.
  - An appropriation for commercial attachés to be appointed by the Secretary of Commerce was held by the House to be authorized by the organic law creating the Department of Commerce. Volume **VII**, section **1257**.
  - An appropriation for purchase of vessels generally for the Lighthouse Service was held not to be authorized by statutory provision for purchase of a specified class of vessels for the Lighthouse Service. Volume **VII**, section **1258**.
  - An appropriation for demonstrating uses of fish as food was held not to be authorized by the organic act creating the Bureau of Fisheries. Volume **VII**, section **1259**.
  - Authorization of an appropriation for an investigation is not construed to include authorization of an appropriation for demonstrating results of such investigation. Volume **VII**, section **1259**.

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- (33) Authorization of.—In the State, Justice, Commerce, and Labor Bill—Continued.
  - An appropriation for investigations in cooperation with industries of problems in industrial development was held to be authorized by the organic law creating the Bureau of Standards. Volume **VII**, section **1260**.
  - An appropriation for promotion of commerce in the Far East was held to be authorized by organic law establishing the Department of Commerce. Volume **VII**, section **1261**.
  - The general statement of purpose for which a department is established, as set forth in the organic act creating it, is not to be construed as authorization for appropriations not specifically provided for in succeeding sections of the act providing for bureaus designated to carry out the declaration of purpose. Volume **VII**, section **1264**.
  - An appropriation to enable the Secretary of Labor to advance opportunities for profitable employment of wage earners was held not to be in order on an appropriation bill. Volume **VII**, section **1264**.
  - Statements of purpose embodied in the organic act creating the Department of Labor were held not to authorized appropriations for establishment of an employment service. Volume **VII**, section **1265**.
  - An appropriation for "other needed work and improvement" was held to be sanctioned by law authorizing the service for which proposed. Volume **VII**, section **1266**.
  - The enactment establishing an institution was held not to authorize construction of a new building therein. Volume **VII**, section **1267**.
  - Law limiting the labor of inmates to duties necessary for the construction and maintenance of an institution was held not to authorize an appropriation for construction of additional buildings for the institution. Volume **VII**, section **1267**.
  - An appropriation for investigation of infant mortality and dangerous occupations was held to be authorized by law. Volume VII, section 1262.

#### (34) Authorization of.—In the Treasury and Post Office Bill.

- An appropriation for compensation of temporary employees to be fixed by the Executive was held to be authorized by law. Volume **VII**, section **1268**.
- An appropriation for maintenance of an assay office permanently established by law was held to be in order on an appropriation bill. Volume **VII**, section **1269**.
- Legislation objected to and admitted on general appropriation bills may authorize appropriations in future bills. Volume **VII**, section **1269**.
- Provison for the collection and dissemination of information to encourage law enforcement was held not to be in order on an appropriation bill. Volume VII, section 1270.
- The statute prohibiting purchase of land except by authority of law was held not to apply to a purchase of land for aviation stations, such purchase being authorized by law. Volume **VII**, section **1272**.
- Construction of the law authorizing the employment of "watchmen, messengers, and laborers" in the executive departments. Volume VII, section 1327.

#### (35) Authorization of.—In the War Department Bill.

- While the fortifications appropriation bill carried general appropriations for a plan of work in progress, specific appropriations for individual works not authorized by law and not in progress were held not to be in order thereon. Volume **VII**, section **1271**.
- The reappropriation of an unexpended balance for acquisition of land for aviation stations was held to be authorized by law. Volume **VII**, section **1272**.
- The organic law creating a department authorizes necessary contingent expenses incident to its maintenance. Volume II, section 1272.
- Directions to the Secretary of War to issues and material to the National Guard is authorized by law. Volume **VII**, section **1274**.
- The maintenance of students and attaché's was held not be a necessary incidental departmental expense and therefore unauthorized by the organic act creating the department. Volume **VII**, section **1275**.

#### APPROPRIATIONS—Continued.

- (35) Authorization of.—In the War Department Bill—Continued.
  - Those upholding an item in an appropriation bill have the burden of showing the law authorizing it. Volume **VII**, section **1275**.
  - A provision in permanent law authorizing establishment of rifle ranges open to "all able-bodied males capable of bearing arms" authorizes an appropriation for "transportation of instructors of employees and civilians engaged in target practice." Volume VII, section 1276.
  - A question of authorization being raised against an item in an appropriation bill, it is incumbent upon the Member in charge of the bill to submit citation of authority. Volume **VII**, section **1276.**
  - A statute general in form authorizing salaries is superseded by a subsequent statute specifying the personne; to be paid, and an appropriation for salaries of others than those specified is not in order. Volume **VII**, section **1277**.
  - An appropriation of land for aviation purposes was held to be authorized by law. Volume **VII**, section **1278**.
  - The expenditure of an appropriation for expenses provided in an act creating a permanent commission was construed not to terminate the operation of the act, and a further appropriation for maintenance of the commission was held to be in order on an appropriation bill. Volume **VII**, section **1279**.
  - An appropriation for the expenses of the California Débris Commission was held to be authorized by law. Volume **VII**, section **1279**.
  - An appropriation for expenses of the General Staff College was held to be in order on an appropriation bill. Volume **VII**, section **1280**.
  - A change in the name of an institution from that carried in the law authorizing appropriation for its maintenance was held not to vitiate such authorization where identity of the institution was not thereby obscured. Volume **VII**, section **1280**.
  - A provision prescribing method of appointing instructors in Army schools constitutes legislation and is not in order on an appropriation bill. Volume **VII**, section **1281**.
  - An appropriation for Army service schools was held to be authorized by law. Volume **VII**, section **1281**.
  - An appropriation for extension of a military telegraph system was held to be in order on an appropriation bill. Volume **VII**, section **1282**.
  - An appropriation for purposes not enumerated which an Executive might deem advisable was held to be unauthorized. Volume **VII**, section **1283**.
  - An appropriation to encourage breeding of horses for the Army was held to be in order under the law authorizing appropriations for purchase of Army horses. Volume **VII**, section **1284**.
  - Decisions on authorization of appropriations for the promotion of rifle practice. Volume VII, section 1285.

# (36) Available Immediately and Available Until Expended.

- Appropriations "immediately available," formerly ruled out of supply bills as deficiency appropriations, are no longer subject to points of order as such (footnote). Volume **VII**, section **1119**.
- Under the modern practice the provision that an appropriation be "immediately available" is not subject to a point of order. Volume **VII**, section **1120**.
- A proposition to render an annual appropriation available until expended is in effect an appropriation for succeeding years and is not within the jurisdiction of a committee other than the Committee on Appropriations. Volume **VII**, section **2145**.
- Under the statute exempting appropriations for rivers and harbors from the operation of the law requiring unexpended balances to be covered into the Treasury, a provision that an appropriation for flood control should remain available until expended was held to be in order. Volume **VII**, section **1401**.

- (36) Available Immediately and Available Until Expended—Continued.
  - A provision making an appropriation available beyond the fiscal year supplied by the pending bill was held to be legislation and not in order on an appropriation bill. Volume **VII**, section **1272**.
  - An appropriation made "available until expended" is in the nature of legislation and not in order on a general appropriation bill. Volume **VII**, section **1276**.
  - Provision that an appropriation remain available until expended constitutes legislation and is not in order on a general appropriation bill. Volume **VII**, section **1399**.

#### (37) Claims.—Authorized by Existing Law.

- It is in order to provide, on an appropriation bill as a deficiency, for the payment of a claim audited under authority of law. Volume **IV**, section **3634**.
- It is in order on the deficiency bill to appropriate for the payment of judgments of the courts certified to Congress in accordance with the law. Volume **IV**, section **3641**.
- It is in order to provide on a general appropriation that no part of a certain appropriation shall be expended in payment of an adjudicated claim until the said claim shall have been certified as finally adjudicated. Volume **IV**, section **3641**.
- A claim having been adjudicated under authority of a treaty, an appropriation for its payment was admitted on the deficiency bill. Volume **IV**, section **3644**.
- It is in order on a deficiency appropriation bill to appropriate in payment of a contract lawfully made. Volume **IV**, section **3645**.
- It is in order on a deficiency bill to appropriate for the payment of judgments of the courts certified to Congress in the form of a public document transmitted to the Speaker by the Executive, but not otherwise and a mere certified copy of a mandate of the Supreme Court of the United States transmitted informally was held not to justify an appropriation in an appropriation bill. Volume **VII**, section **1291**.
- An appropriation for balance due under an authorized contract was held to be in order on a deficiency appropriation bill although the item had not been audited. Volume **VII**, section **1293**.

#### (38) Claims.—Unauthorized.

- Propositions to pay private claims against the Government (except judgments of the courts or audited claims) are not in order on general appropriation bills. Volume **IV**, section **3619**.
- The payment of an unadjudicated claim, even though the amount be ascertained and transmitted by the head of an Executive Department, is not in order on the deficiency bill. Volume **IV**, section **3625**.
- It is not in order to appropriate on the deficiency bill for an unadjudicated claim, even though it be transmitted to the House by an Executive message. Volume **IV**, section **3628**.
- Appropriations for payment of claims, even such as have been investigated and reported on by officers of the Government, are not in order on a general appropriation bill. Volume **IV**, section **3629**.
- A proposition to pay a claim reported on favorably by a board of officers is not in order on the deficiency bill unless the expenditure for the object has been authorized by law. Volume **IV**, section **3633**.
- It is in order to provide, on an appropriation bill as a deficiency, for the payment of an account audited under authority of law; but not to provide for such auditing. Volume **IV**, section **3636**.
- The Comptroller having ascertained the amount of a claim on appeal, an appropriation bill may not carry a larger amount found by the Auditor who has been overruled. Volume **IV**, section **3638**.
- The fact that a department officer has reported on a claim in accordance with a direction of law does not thereby make an audited claim for which provision may be made on an appropriation bill. Volume **IV**, section **3639**.

# APPROPRIATIONS-Continued.

- (38) Claims.—Unauthorized—Continued.
  - Findings filed by the court under the Bowman Act do not constitute such adjudications of claims as justify appropriation in the general deficiency appropriation bill. Volume **IV**, section **3643**. The payment of a claim for unliquidated damages is unauthorized by law and not in order on an
  - appropriation bill. Volume VII, section 1287.
  - The fact that a department officer has reported on a claim in accordance with a direction of law does not thereby make an audited claim for which provision may be made in an appropriation bill. Volume **VII**, section **1288**.
  - A proposition to pay an unliquidated claim against the Government is not in order on an appropriation bill. Volume **VII**, section **1289**.
  - It is in order on a deficiency bill to appropriate for the payment of judgments of the courts certified to Congress in the form of a public document transmitted to the Speaker by the Executive, but not otherwise and a mere certified copy of a mandate of the Supreme Court of the United States transmitted informally was held not to justify an appropriation in an appropriation bill. Volume **VII**, section **1291**.
  - while it is in order to appropriate for payment of judgments of the courts certified to Congress in accordance with law, mere findings of fact by the Court of Claims were held not to authorize an appropriation. Volume **VII**, section **1292**.
  - An appropriation to reimburse officials for services and expenses, however valid, is an appropriation for a private claim and is not in order on an appropriation bill. Volume **VII**, section **1184**.

# (39) Committee of the Whole.—Require Consideration in.

- All appropriations of public moneys or property, and propositions to release any liability to the United States or refer any claim to the Court of Claims are considered in Committee of the Whole. Volume **IV**, section **4792**.
- It was decided early in the history of the House that a bill requiring an appropriation to be made should be considered in Committee of the Whole as if actually making the appropriation. Volume **IV**, section **4824**.
- A bill must be considered in Committee of the Whole, even though the portion requiring an appropriation be merely incidental to the main purpose of the bill. Volume **IV**, section **4825**.
- Instance of the early practice of considering subjects in Committee of the Whole irrespective of appropriations of money. Volume **III**, section **1984**.
- An amendment to a Senate amendment providing an appropriation for another purpose than that of the Senate amendment requires consideration Committee of the Whole. Volume **IV**, section **4795**.
- To require consideration in Committee of the Whole a bill must show on its face that it involves an expenditure of money, property, etc. Volume **IV**, sections **4811–4817**.
- A bill that may incidentally involve expense to the Government, but does not require it, is not subject to the point of order that it must be considered in Committee of the Whole. Volume **IV**, section **4810**.
- Where the expenditure is a mere matter of speculation the rule requiring consideration in Committee of the Whole does not apply. Volume **IV**, sections **4818–4821**.
- A bill providing for payment of money into the Treasury, and also making an appropriation of the same, requires consideration in Committee of the Whole. Volume **IV**, section **4834**.
- Instance of a ruling that a provision changing the manner of expenditure of money already appropriated does not require consideration in Committee of the Whole. Volume **IV**, section **4830**.

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- (40) Committee of the Whole.—High Privilege of Motion to Go Into.
  - The motion to go into Committee of the Whole House on the state of the Union to consider a revenue or general appropriation bill may, when authorized by a committee, be made at any time after the Journal is read. Volume **IV**, section **3072**.
  - A motion to go into Committee of the Whole House on the state of the Union is most highly privileged only for revenue and appropriation bills. Volume **IV**, section **3073**.
  - The motion to go into Committee of the Whole to consider revenue bills and the motion to do the same to consider general appropriation bills are of equal privilege. Volume **IV**, sections **3075**, **3076**.
  - Motions to go into Committee of the Whole to consider the various general appropriation bills are of equal privilege, and will be put in the order in which recognition is secured. Volume **VI**, section **722**.
  - The motion to go into Committee of the Whole House on the state of the Union to consider revenue or appropriation bills may designate the particular bill to be considered. Volume **IV**, section **3074**.
  - The highly privileged character of general appropriation bills continues at all stages, including the period after they are returned with Senate amendments. Volume **IV**, section **3148**.
  - The motion to go into the Committee of the Whole for the consideration of revenue or appropriation bills is not in order on Wednesday. Volume **VII**, section **904**.
  - A motion to go into Committee of the Whole to consider general appropriation bills is in order Friday as on other days. Volume **IV**, section **3081**.
  - The motion to go into Committee of the Whole to consider general appropriation bills has precedence on a Friday of a motion to go into Committee of the Whole to consider the Private Calendar. Volume **IV**, sections **3082–3085**. Volume **VI**, section **719**.
  - The motion to go into the Committee of the Whole to consider general appropriation bills on Friday takes precedence of a motion to go into the Committee of the Whole to consider the Private Calendar only when authorized by the committee having jurisdiction. Volume **VI**, section **721**.
  - The privileged motion to go into the Committee of the Whole to consider revenue or appropriation bills may be made on a "suspension day" as on other days. Volume **IV**, section **3080**.
  - The motion to go into Committee of the Whole to consider general appropriation bills has precedence on Monday of a motion to go into Committee of the Whole to consider a bill reported by the Committee on the District of Columbia. Volume **VI**, sections **716**, **717**.
  - The motion to go into Committee of the Whole to consider revenue and general appropriation bills is in order on Monday as on other days. Volume **VII**, sections **876**, **1123**.
  - Under a former condition or rule it was held that a motion to go into Committee of the Whole to consider a general appropriation bill was not privileged as against business in order on District of Columbia day. Volume **IV**, section **3305**.
  - The motion to go into Committee of the Whole to consider a general appropriation bill may not be amended by a nonprivileged proposition, and the previous question may not be demanded on it. Volume **IV**, section **3077**. Volume **VI**, section **723**.
  - Revenue and general appropriation bills, river and harbor bills, certain bills relating to the public lands, for the admission of new States, and general pension bills may be reported at any time. Volume **IV**, section **4621**. Volume **VI**, section **723**.
  - Former method of securing precedence of revenue, general appropriation, and river and harbor bills in Committee of the Whole. Volume **IV**, section **4729**.
  - The House may dispense with business in order under the rule by voting affirmatively on a privileged motion to resolve into Committee of the Whole to consider general appropriation or revenue bills. Volume **VII**, section **853**.

#### APPROPRIATIONS—Continued.

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- (40) Committee of the Whole.—High Privilege of Motion to Go Into—Continued.
  - The Call of the Consent Calendar on days devoted to its consideration by the rules takes precedence of the motion to go into Committee of the Whole to consider revenue or appropriation bills. Volume **VII**, section **986**.
  - The House (overruling the Speaker) held the motion discharging a committee from the consideration of a bill to be of higher privilege on suspension day than the motion to resolve into Committee of the Whole for the consideration of revenue or appropriation bills. Volume **VII**, section **1016**.
  - Privileged motions to change the reference of public bills have precedence of motions to go into Committee of the Whole to consider general appropriation bills. Volume VII, section 2124.
  - Consideration of a conference report has precedence of a motion to go into the Committee of the Whole for the consideration of a general appropriation bill. Volume **VIII**, section **3291**.
  - A motion to go into the Committee of the Whole House on the state of the Union to consider an apportionment bill was formerly held to take precedence over the motion to go into the committee to consider a general appropriation bill. Volume **VI**, section **52**.

#### (41) Committee of the Whole.—Consideration in. See also "Committee of the Whole."

- When the House agrees to the privileged motion to go into Committee of the Whole to consider a particular revenue or appropriation bill the Committee of the Whole may not consider a different bill. Volume **IV**, section **4734**.
- Appropriation and revenue bills are considered in Committee of the Whole by paragraphs, other bills by sections. Volume **IV**, sections **4739**, **4740**.
- A discussion of procedure ordinarily followed in the consideration and passage of a general appropriation bill. Volume **VII**, section **1117**.

# (42) Committee on.

- Recent history of the Committee on Appropriations, section 3 of Rule XI. Volume VII, section 1741.
- The Committee on Appropriations has jurisdiction of appropriations for the support of the Government. Volume **VII**, section **1741**.
- The Appropriations Committee reports appropriations in fulfillment of treaty stipulations with Indian tribes. Volume **VII**, section **1742**.
- The Committee on Appropriations having jurisdiction of all general appropriations, including deficiencies, has authority to report bills including items to be immediately available. Volume VII, section 1743.
- To provide that an appropriation already made shall be available for a different purpose is an appropriation and exclusively within the jurisdiction of the Committee on Appropriations. Volume **VII**, section **1744**.
- Bills pertaining to the business and government of the Indian tribes are properly referred to the Committee on Indian Affairs unless carrying appropriations, in which event they are properly within the jurisdiction of the Committee on Appropriations. Volume **VII**, section **1940**.
- The Committee on Invalid Pensions reports general and special bills authorizing payments of pensions to soldiers of the Civil War, but actual appropriations therefor are reported by the Committee on Appropriations. Volume **VII**, section **1988**.
- The Committee on Pensions reports general and special bills authorizing the payment of pensions, but appropriations therefor are reported by the Committee on Appropriations. Volume **VII**, section **1990**.
- While the Committee on Appropriations has jurisdiction to report appropriations the power to report legislation authorizing appropriations belongs to other committees. Volume **IV**, section **4033**.

#### (42) Committee on—Continued.

- Appropriations compensating heirs of foreigners killed by mobs have come within the jurisdiction of the Committee on Appropriations. Volume **IV**, section **4053**.
- Awards of money to foreign nations in pursuance of treaties for the adjustment of claims or as acts of grace have been reported by the Committee on Appropriations. Volume **IV**, section **4050**.

# (43) Committee on.-Reports of and Privilege of.

- The rule requiring comparative prints in reports on measures repealing existing law, while effective as to substantive legislative provisions reported in general appropriation bills, is not otherwise applicable to reports from the Committee on Appropriations and does not extend to changes in paragraphs merely carrying stated appropriations. Volume **VIII**, section **2241**.
- The Committees on Rules, Elections, Ways and Means, Appropriations, Rivers and Harbors, Public Lands, Territories, Enrolled Bills, Invalid Pensions, Printing, and Accounts may report at any time on certain matters. Volume **VIII**, section **2251**.
- The right of the Committee on Appropriations to report at any time is confined strictly to the general appropriation bills. Volume **IV**, sections **4629–4632**. Volume **VIII**, section **2282**.
- Revenue and general appropriation bills, river and harbor bills, certain bills relating to the public lands, for the admission of new States, and general pension bills may be reported at any time. Volume **VIII**, section **2251**.
- The privilege of the Committee on Appropriations to report general appropriation bills at any time does not include resolutions extending appropriations. Volume **VIII**, section **2282**.
- Bills providing special appropriations for specific purposes are not general appropriation bills and therefore not privileged. Volume **VIII**, section **2285**.
- General appropriation bills with Senate amendments reported back to the House from the Committee on Appropriations are privileged and are subject to motions authorized by the committee. Volume **VIII**, section **3187**.
- The right to report legislation at any time carries with it the right to consideration at any time when not in conflict with other rules of the House. Volume **VIII**, section **2291**.

#### (44) Committees—Jurisdiction of Other Than Committee on Appropriations.

- A rule forbids the carrying of appropriations in bills or joint resolutions reported by committees without jurisdiction to report appropriations. Volume **VII**, section **2133**.
- The rule forbidding consideration of items carrying appropriations in connection with bills reported by nonappropriating committees applies to Senate bills as to House bills. Volume **VII**, sections **2136**, **2137**, **2147**.
- The rule prohibiting consideration of appropriations in bills reported by nonappropriating committees or amendments thereto, applies to the language only and not to the bill or section in which carried. Volume **VII**, section **2151**.
- Points of order against appropriations in bills from committees without authority to report appropriations are properly directed against the appropriating language only, and when sustained do not affect the remainder of the bill. Volume **VII**, section **2148**.
- Under the rule forbidding consideration of appropriations in connection with bills reported by nonappropriating committees, a point of order should be directed to the item of appropriation in the bill and not to the act of reporting the bill. Volume **VII**, section **2142**.
- A rule forbids the offering of amendments proposing appropriations during the consideration of bills or joint resolutions reported by a committee not having jurisdiction to report appropriations. Volume **VII**, section **2133**.
- Inasmuch as the inhibition provided in section 4 of Rule XXI applies to appropriations and not to acts of reporting, motions to discharge nonappropriating committees from consideration of bills carrying appropriations are not by reason of such appropriations subject to points of order. Volume **VII**, section **2144**.

#### APPROPRIATIONS—Continued.

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- (44) Committees.—Jurisdiction of Other Than Committee on Appropriations—Con.
  - Questions of order against items proposing appropriations in bills or joint resolutions reported by committees not having jurisdiction to report appropriations, or in amendments to such bills, may be raised at any time. Volume **VII**, section **2133**.
  - An amendment, substituting for authorization of appropriation a direct appropriation immediately available, was held not to be in order on a bill reported by a committee without jurisdiction to report appropriations. Volume **VII**, section **2155**.
  - Committees without jurisdiction to report appropriations may not report propositions to reappropriate appropriations or parts of appropriations already made. Volume **VII**, section **2146**.
  - A proposition to reappropriate or make available an appropriation previously made or to divert such appropriation to any purpose other than that for which originally made is equivalent to a direct appropriation and is not in order in connection with a bill reported by a committee without authorized jurisdiction to report appropriations. Volume **VII**, section **2146**.
  - A proposition to render an annual appropriation available until expended is in effect an appropriation for succeeding years and is not within the jurisdiction of a committee other than the Committee on Appropriations. Volume **VII**, section **2145**.
  - Committees having jurisdiction of bills for the payment of private claims may report bills making appropriations within the limits of their jurisdiction. Volume **VII**, section **1992**.
  - Private bills and joint resolutions, and amendments thereto, carrying appropriations within the limits of the jurisdiction of the Committees on Invalid Pensions, Pensions, Claims, War Claims, Public Lands and Accounts, do not fall within the rule forbidding consideration of items proposing appropriations in connection with bills reported by nonappropriating committees. Volume **VII**, section **2134**.
  - The Committee on Claims has jurisdiction over appropriations for the payment of claims other than war claims against the United States and items providing appropriations for such proposes in bills reported by the committee are not subject to the point of order that jurisdiction to report appropriations rests exclusively in the Committee on Appropriations. Volume **VII**, section **1992**.
  - Although proposing a direct appropriation, a bill for the adjudication of any private claim against the Government must be referred to the Committee on Claims. Volume **VII**, section **2130**.
  - Legislative propositions relating to private claims against the Government are within the exclusive jurisdiction of the Committee on Claims and items in bills reported by the Committee on Appropriations providing for reimbursement for such claims are subject to a point of order. Volume **VII**, section **1994**.
  - Appropriations from the contingent fund reported by the Committee on Accounts are not subject to the point of order that the jurisdiction to report appropriations rests exclusively in the Committee on Appropriations. Volume **VII**, section **2052**.
  - The rule forbidding consideration of appropriations in connection with bills reported by nonappropriating committees applies to Senate bills as to House bills. Volume **VII**, section **2147**.

### (45) Constitutional Provisions as Related to.

- It being alleged that the Senate had invaded the constitutional prerogative of the House to originate appropriation bills, the Speaker entertained the matter as of privilege. Volume **III**, section **2558**.
- No appropriation for the support of armies shall be for a longer term than two years. Volume **IV**, section **3571**.
- In 1885 the House, after learned debate, declined to investigate the power of the Senate to originate bills appropriating money. Volume **II**, section **1501**.

- (45) Constitutional Provisions as Related to-Continued.
  - The Senate having insisted on its right to add a revenue amendment to an appropriation bill the House declined to proceed further with the bill. Volume **II**, section **1485**.
  - Discussion by a committee of the House of the constitutional right of the Senate to originate bills appropriating money from the Treasury. Volume **II**, section **1500**.
  - Interpretation of the constitutional provision limiting the duration of appropriations for the support of armies. Volume **IV**, section **3572**.
  - Reference to the establishment of the system of specific appropriations (footnote). Volume **IV**, section **4032**.
  - Reference to the President's protest against assumption by the House of the right to designate the officers who should disburse appropriations (footnote). Volume **IV**, section **4032**.
  - When the law limits appropriations to two years a provision that an appropriation shall remain available until expended is in violation of existing law. Volume **IV**, section **3716**.
  - A revenue amendment is not germane to an appropriation bill. Volume V, section 5852.
  - Constitutional provisions, however explicit, are not sufficient to warrant appropriations not previously authorized by law. Volume VII, section 1144.
  - The provision of the Constitution directing the President to make recommendations to Congress was held not to authorize appropriations for agencies to secure information to be used in the discharge of that duty. Volume **VII**, section **1197**.
  - Although the purpose for which proposed is sanctioned by the Constitution, an appropriation is not in order on general appropriation bills unless authorized by provision of statutory law. Volume **VII**, section **1197**.
  - The power of the President to appoint diplomatic representatives to foreign governments and to determine their rank is derived from the Constitution and may not be circumscribed by statutory enactments. Volume **VII**, section **1248**.
  - A statute prohibiting the creation of new ambassadorships except by act of Congress is in contravention of the President's constitutional prerogatives and will not support a point of order against an appropriation for the salary of an ambassadorship not created by act of Congress but appointed by the President and confirmed by the Senate. Volume **VII**, section **1248**.
  - Where the President has appointed a diplomatic representative and the appointment has been approved by the Senate, a point of order does not lie against an appropriation for the salary of such representative unless the rate of pay has been otherwise fixed by law. Volume **VII**, section **1248**.

#### (46) Continuation of Public Works.—The Rule and Its Interpretation.

- A rule forbids in a general appropriation bill any appropriation not previously authorized by law unless for continuation of works or objects in progress. Volume **IV**, section **3578**. Volume **VII**, section **1125**.
- The requirement that appropriations in general appropriation bills shall be authorized by existing law does not apply to continuation of appropriation for public works or objects in progress. Volume **IV**, section **3701**.
- An appropriation in violation of existing law is not in order for the continuance of a public work. Volume IV, sections 3702–3724. Volume VII, section 1332.
- A public work or object, to come within the terms of the rule, must be actually in "progress," according to the usual significance of the words. Volume **IV**, section **3706**. Volume **VII**, section **1334**.
- Questions as to whether or not a public work or object, to come within the terms of the rule, must be actually "in progress." Volume **IV**, section **3705**.
- By "public works and objects already in progress" are meant tangible matters like buildings, roads, etc., and not duties of officials in Executive Departments. Volume **IV**, sections **3709–3713**.

# APPROPRIATIONS—Continued.

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- (46) Continuation of Public Works.—The Rule and Its Interpretation—Continued.
  - By "public works and objects already in progress" is meant actual works, not plans; specific projects capable of completion within reasonable time, and not mere proposed undertakings of a general and indefinite nature as the building of a town which might continue indefinitely, Volume **VII**, section **1336**.
  - By "continuing work or object" are meant tangible matters capable of completion within a definite time. Volume **IV**, sections **3714**, **3715**.
  - The continuation of a public work which has long been interrupted has been held to justify an appropriation. Volume **IV**, section **3708**.
  - The continuation of a public work must not be so conditioned in relation to place as to become really a new work. Volume **IV**, section **3704**.
  - A provision admissible under the rule was ruled out of order on account of accompanying legislation. Volume **VII**, section **1383**.
  - The tendency of later decisions is to limit the application of the principle of making in order appropriations for work in progress. Volume **VII**, sections **1150**, **1333**.
  - An appropriation to continue a project authorized by existing law without limitation of cost was held in order on an appropriation bill. Volume **VII**, sections **1335**, **1388**.
  - A work in process of construction but paid for from a designated fund was held not to constitute a "work in progress" within the meaning of the rule. Volume **VII**, section **1340**.
  - An appropriation to continue work authorized by current law beyond the time of that authorization was ruled out of order on an appropriation bill. Volume **VII**, section **1346**.
  - While the fortifications appropriation bill carried general appropriations for a plan of work in progress, specific appropriations for individual works not authorized by law and not in progress were held not to be in order thereon. Volume **VII**, section **1271**.
  - Provisions in the pending bill, though read and passed by the committee, are not construed as "existing law" within the purview of clause 2 of Rule XXI. Volume **VII**, section **1476**.

#### (47) Continuation of Public Works.—New Buildings or New Construction at Existing

#### Institutions.

- While appropriations for new buildings at existing Government institutions have sometimes been admitted as in continuance of a public work, they are not regarded as establishing a principle. Volume **IV**, sections **3741–3746**.
- The construction of a new building at the Naval Academy, but not for the work of the Academy, was held not to be a continuation of a public work. Volume **IV**, section **3747**.
- Provision for the construction of a new boathouse at the Naval Academy was held not to be in order in an appropriation bill as a continuation of a public work. Volume **VII**, section **1356**.
- The construction of barracks at a navy-yard was held not to be the continuance of a public work or object. Volume IV, section 3755.
- An appropriation for officers' quarters at a navy-yard is not in order on the naval appropriation bill as in continuance of a public work. Volume **IV**, section **3758**.
- An appropriation for a naval prison at a navy-yard was held not to be in continuation of a public work and not in order on the naval appropriation bill. Volume **IV**, sections **3756**, **3757**.
- It is not in order on the naval appropriation bill to appropriate for a new foundry not previously authorized by law at a navy-yard. Volume **IV**, section **3761**.
- An appropriation for a hospital for lepers at a naval station was held not in order on the naval appropriation bill as in continuation of a public work. Volume **IV**, section **3756**.
- The purchase of sites and erection of buildings for the Weather Bureau not being authorized by prior legislation, an appropriation therefor is not in order on the agricultural appropriation bill. Volume **IV**, sections **3753**, **3754**.
- The erection of laboratory buildings for the Department of Agriculture was held not to be in continuation of a public work already in progress. Volume **IV**, section **3752**.

# (47) Continuation of Public Works.—New Buildings or New Construction at Existing

# Institutions—Continued.

- The establishment of a new station under the Fish Commission was held to be unauthorized by law. Volume IV, section 3751.
- The completion of the buildings at the Army War College was held to be in continuation of a public work. Volume **IV**, section **3748**.
- The erection of new houses for quarters at the Naval Observatory was held to be in continuation of a public work. Volume **IV**, section **3750**.
- The erection of necessary fireproof outbuildings for the Bureau of Engraving and Printing was held to be in continuation of a public work. Volume **IV**, section **3749**.
- The erection of a new dormitory building to replace an old one was held not to be in continuation of public work already in progress. Volume **VII**, section **1216**.
- An appropriation for installation of a refrigerating plant at the District of Columbia morgue was held to be in order as in continuance of a work in progress. Volume **VII**, section **1359**.

# (48) Continuation of Public Works.—Selection of Site or Making of Survey not a Beginning.

- Although an appropriation had previously been made for the purchase of a site for a public building, a proposed amendment appropriating for the construction of the building was ruled out of order. Volume **IV**, section **3785**.
- The creation of a commission to select a site for a public building is not such a beginning of a public work as to justify an appropriation for a site. Volume **IV**, section **3763**.
- The creation of a board to select a site for a naval training station was held not to be such a beginning of a work as to authorize appropriation for the station itself. Volume **IV**, sections **3764**, **3765**.
- The selection of a site for a naval magazine was held to be in continuation of a public work or object. Volume **IV**, section **3762**.
- The making of a survey to ascertain the feasibility, etc., of a proposed public work was held not to be such a beginning of the work as would authorize an appropriation in an appropriation bill. Volume **IV**, sections **3782**, **3783**.
- The law having authorized surveys to determine the practicability of a cable of Hawaii, a proposition to authorize the construction of a cable to Hawaii and the Philippines was held not to be within the exception relating to the construction of a public work.Volume **IV**, section **3784.**

# (49) Continuation of Public Works.—Repairs and Construction of Buildings, Hospitals, and Light-Houses.

- An appropriation for rent and repairs of buildings used in the public service was held to be in continuation of a public work. Volume **IV**, section **3777**.
- While alteration and adaption of public buildings belonging to the Government is held to be continuation of a work in progress within the meaning of the rule, the alteration and adaptation of a building not the property of the Government, even though under its control, was held not to be such a work in progress and subject to a point of order. Volume **VII**, section **1339**.
- The Smithsonian Institution though under the control of the United States is not Government property and an appropriation for its alteration or repair is not in order on an appropriation bill. Volume **VII**, section 1339.
- While repairs of buildings used in the public service are held to be in continuation of a public work, improvements for such buildings do not come within the rule. Volume **VII**, section **1367**.
- A appropriation for the installation of a heating plant in a privately owned building rented by the Government is not in order on an appropriation bill. Volume **VII**, section **1368**.
- The repair of buildings other than those owned by the Government was held not to be in continuation of a public work. Volume **VII**, section **1368**.

- (49) Continuation of Public Works.—Repairs and Construction of Buildings, Hospitals, and Light-Houses—Continued.
  - Appropriations for repairs to public buildings are admitted in general appropriation bills as in continuation of a public work. Volume **IV**, section **3778**.
  - While it is in order on an appropriation bill to provide for the repair of a building it is not in order to provide for a new building in place of one destroyed. Volume **IV**, section **3606**.
  - While a proposition to enlarge an existing public building is in order as continuation of a public work, an appropriation for the "extension" of a building is not in order if it is in fact a proposition for a new building. Volume **VII**, section **1355**.
  - The erection of a new schoolhouse in the District of Columbia was held not to be in continuation of a public work. Volume **IV**, section **3790**.
  - While appropriations for erection of new school buildings in the District of Columbia are not in order on appropriation bills, propositions for continuing the erection of additions to existing school buildings are admitted as in continuation of public work in progress. Volume **VII**, section **1358**.
  - An appropriation for buildings and grounds for a new army hospital was held not to be in continuation of a public work. Volume **IV**, section **3740**.
  - The construction of a new building at a military post was held not to be in continuation of a public work. Volume **VII**, section **1354**.
  - The erection of new buildings for a naval hospital, with an authorization to acquire a new site, was held to involve legislation. Volume **IV**, section **3760**.
  - A proposition to repair paving originally laid by the Government in a city street adjacent to a public building was held not to be in continuation of a public work. Volume **IV**, section **3779**.
  - An appropriation for a new light-house not authorized by existing law was held not to be in continuation of a public work. Volume **IV**, section **3728**.
  - Propositions for a new "storehouse" and for "additional storage facilities" were respectively held not to be in order on an appropriation bill as in continuation of a public work. Volume **VII**, section **1357**.
  - An appropriation for repairs and other expenses for the care, preservation, and improvement of the public buildings and grounds of the Weather Bureau was held not to be in order on an appropriation bill. Volume **VII**, section **1367**.
  - An appropriation to render serviceable an additional story of a building provided for the use of the Court of Appeals of the District of Columbia was admitted as in continuation of a public work in progress, but a similar appropriation to adapt this portion of the building for accommodation of the recorder of deeds was ruled out of order. Volume **VII**, section **1370**.
  - A proposition to repair a public building is in order as a continuation of work in progress if such repairs are for the use and purpose for which the building was originally provided, but not otherwise. Volume **VII**, section **1370**.
  - To a bill containing two items appropriating for quarantine stations an amendment proposing an appropriation for another quarantine station was held to be germane. Volume **VII**, section **1372**.
  - An appropriation for improvement of a quarantine station, including the building of wharves, was held to be in continuation of a public work. Volume **VII**, section **1372**.
  - An appropriation for repairing and reconstructing the main conservatory in the Botanic Garden was held to be the continuation of a public work. Volume **VII**, section **1384**

#### (50) Continuation of Public Works.—Purchase of Additional Land for Existing Work.

The purchase of adjoining land for a work already established was held to be in continuation of a public work. Volume IV, sections **3766–3773**. Volume VII, sections **1360**, **1361**, **1362**.

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# (50) Continuation of Public Works.—Purchase of Additional Land for an Existing Work— Continued.

- The purchase of additional ground and the erection of an addition to an existing building have been held to be in continuation of a public work. Volume **IV**, sections **3774**, **3775**.
- A proposition to purchase a separate and detached lot of land for an army target range was held not to be in continuation of a public work. Volume **IV**, section **3776**.
- A proposition to purchase a separate and detached lot of land for a proving ground was held not to be in continuation of a public work. Volume **VII**, section **1350**.
- An appropriation for purchase of land adjoining a rifle range was held to be in continuation of a public work in progress. Volume **VII**, sections **1360**, **1362**.
- An appropriation for acquisition of ground adjacent to a school in the District of Columbia was held to be in order as a continuation of a public work. Volume **VII**, section **1361**.
- An appropriation for the acquisition of land contiguous to a national park and conforming to the original purpose for which the park was established was held in order as continuing a work in progress. Volume **VII**, section **1387**.
- While an appropriation for the purchase of a new site for a school building in the District of Columbia is not in order on an appropriation bill, a proposition for the purchase of land adjacent to school property was admitted as in continuation of a public work in progress. Volume **VII**, section **1363**.
- While the purchase of adjoining land for a work already established is held to be in continuation of a public work, the purchase of land not contiguous is not so construed. Volume **VII**, section **1364**.

#### (51) Continuation of public works.—Vessels for Navy, etc.

- By a broad construction of the rule, the principle of which is not generally applied in other matters, an appropriation for a new and not otherwise authorized vessel of the Navy is held to be for continuance of public work. Volume **IV**, sections **3723**, **3724**.
- Appropriations for new vessels and otherwise unauthorized craft of the Navy, formerly held to be in order as a continuance of a public work, are not longer admissible on an appropriation bill. Volume **VII**, section **1351**.
- An appropriation to complete a naval vessel, on which the work had long been interrupted, was admitted as being for the continuation of a public work. Volume **IV**, section **3707**.
- An appropriation for a new vessel for use as a light-house tender is not admissible as in continuation of a public work or object. Volume **IV**, sections **3725**, **3726**.
- The construction of a new vessel for the coast survey was held not to be the continuation of a public work or object. Volume **IV**, section **3727**.
- Provision for "continuing" conversion of naval cruisers made in a previous appropriation bill was accepted as evidence that the work was actually in progress. Volume **VII**, section **1342**.
- Appropriations for alteration and repair of battleships and other naval craft, including changes in armament, are in order on appropriation bills as in continuation of public work in progress. Volume **VII**, section **1347**.
- An appropriation for continuing developing of a submarine base was held to be in continuation of a work already in progress. Volume **VII**, section **1353**.

#### (52) Continuation of public works.—Docks.

- An appropriation for a new naval dry dock, which has not been begun under authority of prior law, has been held not to be in continuation of a public work. Volume **IV**, sections **3720**, **3734**.
- An appropriation for a floating dry dock, not otherwise authorized by law, is not in order on the naval appropriation bill as in continuation of a public work. Volume **IV**, sections **3735**, **3736**.
- An appropriation for equipment of a naval dry dock already in existence was held to be in continuation of a public work. Volume **VII**, section **1352**.

#### APPROPRIATIONS—Continued.

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# (53) Continuation of Public Works.—Roads and Bridges.

- An appropriation for repair of an existing Government road to a national cemetery is in order on a general appropriation bill as in continuance of a public work. Volume **IV**, section **3798**.
- An appropriation to build a new road to a national cemetery was ruled out of a general appropriation bill, as not being a legitimate continuation of the cemetery as a public work. Volume **IV**, section **3798**.
- An appropriation for continuation of an authorized road in the District of Columbia, and not in excess of the limit of cost, was admitted as in continuation of a work. Volume **IV**, section **3793.**
- The building of a road on land not owned by the Government was held not to be in continuation of certain Government works on a battlefield. Volume **IV**, section **3799**.
- An appropriation to repair a bridge built by the Government was held in order as for continuation of a public work. Volume **IV**, section **3803**.
- The construction of a bridge on a road in the District of Columbia was held to be the continuation of a public work. Volume **IV**, section **3794**. Volume **VII**, section **1389**.
- An appropriation for the paving of street in the District of Columbia was held to be in continuation of a public work. Volume **VII**, section **1373**.
- An appropriation for construction of bridges on Indian reservations was held not to be in continuation of work in progress. Volume **VII**, sections **1341**, **1385**.
- The building of roads in Alaska under a law providing for their construction from the "Alaska fund" was held not to be such a work in progress as to warrant an appropriation on an appropriation bill. Volume **VII**, section **1340**.
- An amendment providing for the completion and maintenance of roads, bridges, and trails in Alaska held not to fall within the rule that appropriations may be made on an appropriation bill for a work in progress. Volume **VII**, section **1333**.
- The construction of a road, although in extension of roads already built, was held not to be in continuation of a public work. Volume **VII**, section **1150**.
- An appropriation for repair of a Government-owned road was held to be in continuation of a public work. Volume **VII**, section **1365**.
- An appropriation for protection of a road owned and repaired by the Government is in order on an appropriation bill as a continuation of a work in progress. Volume **VII**, section **1366**.
- The improvement of a private roads though long in use and on a Government reservation, is not a work in progress within the terms of the rule. Volume **VII**, section **1341**.

# (54) Continuation of Public Works.—Submarine Cables.

- The construction of a submarine cable, although in extension of one already laid, was held not to be in continuation of a public work. Volume **IV**, section **3716**.
- Overruling a former decision, the construction of a submarine cable in extension of one already laid was held to be in continuation of a public work. Volume **VII**, section **1348**.
- A provision of an appropriation bill appropriating the receipts of a Government telegraph system to extensions of the same was held out of order. Volume **IV**, section **3601**.

# (55) Continuation of Public Works.—Manufacturing Plants.

- A provision for establishing a plant for the manufacture of powder was held not in order on an appropriation bill. Volume **IV**, section **3605**.
- The erection of an armor-plate factory, even though on land already owned by the Government, is not the continuation of a public work. Volume **IV**, section **3739**.
- A proposition to appropriate for the establishment of an armor-plate factory was held not to be in order on the naval appropriation bill, such appropriation not being in continuation of a public work or object. Volume **IV**, sections **3737**, **3738**.
- An appropriation for operating and repairing a sawmill already constructed by the Government was held to be in continuation of a public work. Volume **IV**, section **3801**.

# INDEX-DIGEST

# APPROPRIATIONS—Continued.

- (55) Continuation of Public Roads.-Manufacturing Plants-Continued.
  - An appropriation for improvements to an existing plant owned and operated by the Government was held to be in continuation of a work in progress. Volume **VII**, section **1380**.

#### (56) Continuation of Public Works.—General Examples of Continuing Work.

- The continuation of a topographical survey was held to be the continuation of a public work. Volume IV, sections 3796, 3797. Volume VII, section 1382.
- The continuation of the preparation of a geological map of the United States was held to be in continuation of a public work within the meaning of the rule. Volume **IV**, section **3795**.
- An appropriation to continue the markting of a boundary line of the nation is in continuation of a public work. Volume **IV**, section **3717**.
- A proposition to complete the markting of certain graves of soldiers was held to be in continuation of a public work. Volume **IV**, section **3788**.
- An appropriation to complete a list of claims was held to be in continuation of a public work or object. Volume **IV**, section **3786**.
- The distribution of card indexes, etc., by the Library of Congress was held to be in continuation of a public work. Volume **IV**, section **3717**.
- The recoinage of uncurrent fractional silver coins in the Treasury was held to be in continuation of a public work or object already in progress. Volume **IV**, section **3807**.
- An appropriation for current repairs and improvements in the Botanic Garden was held to be the continuation of a public work. Volume **IV**, section **3787**.
- The continuation of special facilities for mail service on trunk lines of railroad has been held to be such public work or object as would justify provision on an appropriation bill. Volume **IV**, sections **3804–3806**.
- An appropriation to man and equip vessels already possessed by the Coast Survey was held to be in order. Volume IV, section 3800.
- By and exceptional ruling a legislative provision increasing the enlisted force of the Navy was admitted on an appropriation bill (footnote). Volume **IV**, section **3723**.
- A deficiency appropriation to complete a transportation of silver coin authorized for the current year was held in order, although the original appropriation may have been without authority of law. Volume **IV**, section **3604**.
- An additional appropriation to enable a legally authorized commission to complete reclassification of salaries was held to be in order on an appropriation bill. Volume **VII**, section **1344**.
- A provision in current law for "grading, filling, and sea-wall construction" was held to indicate a work in progress within the meaning of the rule. Volume **VII**, section **1335**.
- An appropriation for installation of a refrigerating plant at the District of Columbia morgue was held to be in order as in continuance of a work in progress. Volume **VII**, section **1359**.
- An appropriation for the grading and drainage of land owned by the Government in connection with a submarine base was held to be in continuation of a work in progress. Volume **VII**, section **1381**.
- A proposition for the construction of a public bathing beach in the District of Columbia was ruled out of order as proposing legislation, but an appropriation to provide bathing facilities in a public park in the District was held to be in order as a continuation of work in progress. Volume **VII**, section **1390**.
- The continuing of development of a public park in the District of Columbia was held to come within the rule as continuing a work in progress. Volume **VII**, section **1383**.
- An appropriation for a reflecting pool in Potomac Park was held to be in continuation of a work in progress. Volume **VII**, section **1379**.
- Fulfillment of a condition precedent necessary to authorize an appropriation having been certified in an official report, provision for such appropriation was held to be in order on an appropriation bill. Volume **VII**, section **1338**.

# (57) Continuation of Public Works.—Matters of Intangible Nature or of Indefinite

# Continuance.

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- The gauging of streams was held not to be a continuing work within the meaning of the rule. Volume **IV**, sections **3714**, **3715**, **3795**.
- The continuation of an investigation of materials, coal, etc., was held not the continuation of a public work. Volume **IV**, section **3721**.
- The continuation of a scientific investigation by a Department of the Government does not constitute a work in progress, but must be appropriated for under authorization of prior law. Volume **IV**, section **3719**.
- Continuation of a scientific investigation by a department of the Government was held not to constitute a work in progress and to be unauthorized by law. Volume **VII**, section **1345**.
- An appropriation to continue the duties of a commission was held not to be the continuation of a public work. Volume **IV**, section **3720**.
- An appropriation for continuing the work of extending the foreign market of certain products was held not in order as for the continuation of a public work. Volume **IV**, section **3722**.
- An appropriation for the printing of a series of opinions indefinite in continuance is not for such continuance of a public work as justifies placing it in a general appropriation bill. Volume **IV**, section **3718**.
- Keeping the Congressional Library open additional hours was held not to be a continuing public work of such tangible nature a to justify provision on an appropriation bill. Volume **IV**, section **3598**.
- An appropriation for free evening lectures in the school buildings of the District of Columbia was held to be without authorization of law and not in continuation of the public work of education. Volume **IV**, section **3789**.
- An appropriation for supplying free schoolbooks for the use of pupils in the District of Columbia was held not to be in continuation of a work in progress. Volume **VII**, section **1377**.
- An appropriation for the support and civilization of a tribe of Indians was held not to be in continuation of the work of the Indian service. Volume **IV**, section **3809**.
- Unauthorized appropriations for relief of distressed Indians do not constitute such work in progress as will authorize similar items in subsequent bills. Volume **VII**, section **1136**.
- A proposition to continue an extra compensation for an ordinary facility for carrying the mails is not the continuation of a public work. Volume **IV**, section **3808**.
- An appropriation to continue representation of the United States at an adjourned meeting of an international conference was held not to be in continuance of a public work. Volume **VII**, section **1135**.
- The phrase "public works and objects as are already in progress" refers to such tangible things as structures, bridges, buildings, etc., and not to such intangible matters as investigations, inquiries, etc. Volume VI, section 1337.
- Publication of a monthly periodical is not considered a continuation of a public work within the meaning of the rule. Volume **VII**, section **1343**.
- Where a current law provided an appropriation for furnishing during the current fiscal year service records of naval personnel, an appropriation for continuance of that work beyond the year was held not to be in continuation of a public work. Volume **VII**, section **1346**.
- A proposition to transfer Government equipment to a place not designated was held not to be in order as continuation of a work in progress. Volume **VII**, section **1386**.

#### (58) Continuation of Public Works.—General Decisions as to What Are Not in.

- Propositions to create "necessary and special facilities" for transporting the mails on railroads are subject to the point of order that they involve change of existing law. Volume **IV**, section **3804.**
- The number of enlisted men in the Marine Corps being fixed, it was held not in order to provide for additional ones in an appropriation bill. Volume **IV**, section **3585**.

- (58) Continuation of Public Works.—General Decisions as to What Are Not in—Continued.
  - An appropriation to purchase a site and replace thereon a town in exchange for one flooded by the reservoir of a Government irrigation project was held not to be authorized by law. Volume **VII**, section **1336**.
  - An amendment for an enlargement of a general service of the Government is not in order under the clause relative to the continuation of a public work or object. Volume **IV**, section **3703**.
  - An appropriation for additional playgrounds in the District of Columbia, not for enlargement of existing playgrounds, was held not to be in continuation of a work in progress. Volume **IV**, section **3792**.
  - An appropriation for the purchase of playgrounds for the District of Columbia was held not to be such a continuation of the work of the school system as would enable it to be placed in a general appropriation bill. Volume **IV**, section **3791**.
  - Question as to appropriations for incidental and contingent expenses in the consular and diplomatic service. Volume **IV**, section **3609**.

# (59) Continuation of Public Works.—As to Maintenance, Operation, etc.

- An appropriation for care and operation of Government schools was held in order as an appropriation for continuance of a public work in progress. Volume **VII**, section **1349**.
- The maintenance of any physical property of the Government is in order as a continuation of a public work in progress, and express legislative authorization is unnecessary. Volume **VII**, section **1369**.
- The existence of a fort used in the Government service is sufficient authorization for an appropriation for its protection and preservation. Volume **VII**, section **1369**.
- Appropriations for rent of buildings used in the public service, even though isolated from the Government establishment with which connected, are in continuation of a public work and in order on appropriation bills. Volume **VII**, section **1371**.
- An appropriation for appliances necessary for the proper operation of a target was held to be in continuation of a public work. Volume **VII**, section **1374**.
- An appropriation for maintenance and equipment of public playgrounds in the District of Columbia was held in order on an appropriation bill as in continuation of a work in progress. Volume **VII**, section 1375.
- Appropriations for necessary repairs and expenses of playgrounds owned or maintained by the Government in the District of Columbia are in order on appropriation bills as continuations of work in progress. Volume **VII**, section **1378**.

#### (60) Deficiency and Supplemental.

A deficiency appropriation bill is a general appropriation bill. Volume VII, section 1123.

- Discussion as to what is a "deficiency" appropriation. Volume VII, section 1118.
- Decision as to what constitutes a deficiency appropriation. Volume VII, section 1121.
- Appropriations for other purposes than to supply deficiencies are not in order in a deficiency appropriation bill. Volume VII, sections 1118, 1119.
- A bill making supplemental appropriation for emergency construction on public works is not a general appropriation bill. Volume **VII**, section **1122**.
- An additional appropriation for a purpose authorized by law and already appropriated for was treated as a deficiency appropriation when submitted by the department and reported by the committee as such. Volume **VII**, section **1121**.

# (61) Estimates for.

- The statutes prescribe the method of submission to Congress of estimates of appropriations for support of the Government. Volume **VII**, section **1124**.
- Only such estimates as are transmitted through channels provided by law are considered in preparation of the annual supply bills. Volume **VII**, section **1124**.

#### (61) Estimates for—Continued.

- The Speaker declines to refer to the Committee on Appropriations estimates or requests relating to appropriations transmitted through other than official channels. Volume **VII**, section **1124**.
- The rule and the law governing the making up, transmittal, and reference of estimates for appropriations (footnote). Volume **IV**, section **3573**.
- Estimates of expenses of the Government are to be prepared and submitted according to the order and arrangement of the appropriation acts of the year preceding. Volume **IV**, section **3576**.
- Estimates of appropriations must be transmitted to Congress through the Secretary of the Treasury (footnote). Volume IV, section 3575.
- The House once passed a resolution requesting the President to cause a reduction of the Executive estimates to be made. Volume **IV**, section **3577**.

# (62) General Appropriation Bills.

- Enumeration of the general appropriation bills. Volume IV, sections 3553, 4629. Volume VII, section 1116.
- An appropriation bill covering several subjects may fairly be considered a general appropriation bill within the privilege conferred by the rule. Volume **IV**, sections **3566–3568**.
- An urgent deficiency bill appropriating generally for the various departments and services of the Government was held to be a general appropriation bill within the meaning of Rule XXI. Volume **IV**, sections **3569**, **3570**.
- The statutes prescribe the style of title of all appropriation bill. Volume IV, section 3367.
- A law directs the committees to draft the appropriation bills on the general order and arrangement of the acts of the preceding year. Volume **IV**, section **3576**.
- Reference to the establishment of the system of specific appropriations (footnote). Volume **IV**, section **4032**.
- For a time a rule provided that the yeas and nays should be taken on the passage of every general appropriation bill (footnote). Volume **V**, section **6011**.
- For a time a rule provided for a division of the question on the engrossment of a bill appropriating money (footnote). Volume **V**, section **6144**.
- A deficiency appropriation bill is a general appropriation bill. Volume VII, section 1123.
- Bills providing special appropriations for specific purposes are not general appropriation bills and therefore not privileged. Volume **VIII**, section **2285**.
- A bill making supplemental appropriations for emergency construction on public works is not a general appropriation bill. Volume **VII**, section **1122**.

# (63) Legislation.—Rule and General Principles.

- A rule forbids any legislative provision in a general appropriation bill. Volume **IV**, section **3578**. A provision changing existing law is not in order in any general appropriation bill. Volume **IV**, section **3810**.
- The House established many years ago the practice of striking out of an appropriation bill in Committee of the Whole such portions as contained legislation. Volume **IV**, section **3811**.
- The river and harbor bill not being one of the general appropriation bills, the rule relating to legislation on such bills does not apply to it. Volume **IV**, sections **3897–3903**.
- The Committee on Appropriations is authorized to report in an appropriation bill any legislative proposition in order on such bill under the rules. Volume **VII**, section **1510**.
- The simple increase of an appropriation over the amount carried for the same purpose in a former bill does not constitute a change of law. Volume **IV**, section **3586**.
- A limit of cost on a public work may not be made or charged on an appropriation bill. Volume **IV**, sections **3865–3867**.

- (63) Legislation.—Rule and General Principles—Continued.
  - It is not in order on a general appropriation bill to establish a limit of cost on a public building. Volume IV, section 3761.
  - It is not in order on a general appropriation bill to increase the limit of cost established by law for a public work. Volume **IV**, section **3581**.
  - The creation of an investigating committee to examine a Department of the Government was held not to be in order on an appropriation bill. Volume **IV**, sections **3820**, **3821**.
  - The enactment of positive law where none exists is construed as a "provision changing existing law" such as is forbidden in an appropriation bill. Volume **IV**, sections **3812**, **3813**.
  - The reenactment from year to year of a law intended to apply during the year of its enactment only does not relieve the provision from the point of order. Volume **IV**, section **3822**.
  - Provision that an appropriation to be administered "in conformity with" an act is not subject to the point of order hat it is in violation of such act. Volume **VII**, section **1131**.
  - The fact that an item has been carried in appropriation bills for many years does not exempt it from a point of order. Volume **VII**, section 1445.
  - An amendment to the description of the object for which an appropriation is made is not legislation. Volume **IV**, section **3864**.
  - Bills taken up for consideration from the discharge calender are not subject to the prohibition provided by section 2 of Rule XXI interdicting consideration of appropriations not reported by the Committee on Appropriations. Volume **VII**, section **1019a**.
  - A proviso that an appropriation for repair of a building not within the jurisdiction of the Superintendent of the Capitol Building and Grounds should be expended under his direction was held to propose legislation. Volume **VII**, section **1370**.
  - A provision conferring additional authority upon an official of the Government is legislation and is not in order on an appropriation bill. Volume **VII**, section **1629**.
  - Legislation unobjected to and admitted on general appropriation bills may authorize appropriations in future bills. Volume **VII**, section **1269**.
  - A motion to recommit may not include instructions proposing legislation in a general appropriation bill. Volume **VIII**, section **2701**.
  - The fact that a provision has been carried in appropriation bills for many years does not exempt it from a point of order if otherwise unauthorized. Volume **VII**, section **1656**.
  - A statute appropriating annually a sum for a stated purpose without limitations upon the amount to be so appropriated in the future is not legislation and a paragraph in an appropriation bill increasing the amount, was held not to change existing law. Volume **VII**, section **1410**.

#### (64) Legislation.—Repealing, Reenacting, Amending, or Construing Existing Law.

- A paragraph in an appropriation bill reenacting verbatim an existing law is not subject to a point of order. Volume **IV**, sections **3814**, **3815**. Volume **VII**, section **1409**.
- A paragraph in an appropriation bill reenacting a permanent provision of law may not be amended. Volume IV, section 3816.
- An existing law being repeated verbatim in an appropriation bill, the slightest change, as substituting "may" for "shall," is out of order. Volume **IV**, section **3817**.
- In proposing reenactment of an existing law the slightest deviation is out of order. Volume VII, section 1394.
- A provision purporting to reenact existing law, unless couched in the exact phraseology of the statute proposed to be reenacted, is legislation. Volume **VII**, section **1391**.
- While reenactment of law is not subject to a point of order, a provision for observing a statute which has been superseded by subsequent enactments is legislation and is not in order on an appropriation bill. Volume **VII**, section **1392**.
- Instance wherein the Committee of the Whole struck out a paragraph for the reenactment of a provision already permanent law. Volume **IV**, section **3818**.

- (64) Legislation.—Repealing, Reenacting, Amending, or Construing Existing Law—Continued. A provision proposing to construe existing law is in itself a proposition of legislation and therefore not in order on an appropriation bill as a limitation. Volume IV, sections 3936–3938. Volume VII, section 1395.
  - A proposition which would in effect change a rule of the House was held to be a change of existing law and not in order on an appropriation bill. Volume **IV**, section **3819**.
  - A proposition to repeal law is legislation and is not in order in an appropriation bill. Volume **VII**, section **1403**.
  - Where the law directed the award of contracts to the lowest bidder an amendment proposing to award contracts to the two lowest bidders was ruled out of order. Volume VII, section 1473.
  - The law authorizing the Secretary of Agriculture to sell seed for cash, a proposition authorizing him to sell for credit was held to be legislation. Volume **VII**, section **1439**.
  - A provision extending the operation of a statute beyond a limit of time provided by law is legislation and is subject to a point of order. Volume **VII**, section **1402**.
  - An amendment providing that purchase be in conformity with a section of the Revised Statutes circumscribed by later enactments was held to change existing law. Volume **VII**, section **1393**.

# (65) Legislation.—May be Authorized by Special Order, etc.

- The House sometimes by agreeing to a resolution reported by the Committee on Rules authorizes on a general appropriation bill legislative provisions. Volume **IV**, sections **3839–3843**.
- Forms of special orders authorizing legislative provisions on general appropriation bills. Volume IV, sections **3260–3263**.
- Pending the engrossment of a general appropriation bill an amendment proposing legislation may be authorized by the adoption of a report from the Committee on Rules. Volume **IV**, section **3844**.
- Instance wherein, on a motion to suspend the rules, the House ordered the Clerk to incorporate in the engrossment of a general appropriation bill already passed a provision embodying legislation. Volume **IV**, section **3845**.
- Form of special order authorizing the consideration of an amendment to a general appropriation bill. Volume **VII**, section **844**.
- Form of resolution making in order proposed amendments to a general appropriation bill otherwise not germane and not previously authorized by law. Volume **VII**, section **845**.
- A special order having been agreed to providing for consideration of a paragraph proposing legislation on an appropriation bill, germane amendments were held in order but amendments proposing additional legislation were not admitted. Volume **VII**, section **1397**.

#### (66) Legislation.—Perfecting by Amendment.

- A paragraph which proposes legislation in a general appropriation bill being permitted to remain, it may be perfected by any germane amendment. Volume **IV**, sections **3823–3835**.
- A paragraph in an appropriation bill changing existing law may be perfected only by germane amendments. Volume **IV**, section **3838**.
- Where a paragraph which changes existing law has been by general consent allowed to remain, it may be perfected by any germane amendment. Volume V, section 5805. Volume VII, sections 1405, 1413, 1414, 1415, 1416.
- In an appropriation bill a paragraph embodying legislation may be perfected by a germane amendment, but this does not permit an amendment which adds additional legislation. Volume **IV**, sections **3836**, **3837**, **3862**.
- A paragraph changing existing law, being permitted to remain by general consent, may be perfected by germane amendments which do not provide additional legislation. Volume **VII**, sections **1420**, **1425**, **1431**, **1435**, **1600**.

# (66) Legislation.—Perfecting by Amendment—Continued.

- A paragraph in an appropriation bill reenacting a provision of existing law properly limiting an appropriation previously made for the same purpose is not subject to a point of order; therefore germane amendments to such paragraphs which do not propose additional legislation are in order. Volume **VIII**, section **1393**.
- A paragraph proposing legislation but permitted to remain in an appropriation bill may be perfected by germane amendments, but an amendment providing additional legislation is not in order. Volume **VII**, section **1688**.

# (67) Legislation.—Limits of Cost and Contractual Authority.

- A limit of cost on a public work may not be made or changed on an appropriation bill. Volume **IV**, sections **3865–3867**. Volume **VII**, sections **1446**, **1472**.
- It is not in order on a general appropriation bill to establish a limit of cost on a public building. Volume IV, section 3761.
- It is not in order on a general appropriation bill to increase the limit of cost established by law for a public work. Volume **IV**, section **3581**.
- The mere appropriation of a sum "to complete" a work does not fix a limit of cost to exclude future appropriations for a public building on a general appropriation bill. Volume **IV**, section **3761**.
- A proposition to authorize a contract for future expenditures on public works was held to propose legislation. Volume **IV**, sections **3868–3870**.
- A statute authorizes changes in the limit of cost of public buildings in accordance with estimates submitted by the Bureau of the Budget. Volume **VII**, section **1450**.
- An appropriation for a public building in excess of the limit of cost fixed by law is not in order on an appropriation bill. Volume **VII**, section **1133**.
- While a proposition to change a limit of cost is legislation, any provision of cost within that limit is not subject to that point of order. Volume **VII**, section **1448**.
- Provision in an appropriation bill limiting cost of a public work, though expiring at the end of the fiscal year, is nevertheless current law, and a proposition to increase the limit so provided is legislation. Volume **VII**, section **1449**.
- An appropriation for completion of a project previously authorized by law without limitation of cost was admitted as in continuation of a work. Volume **VII**, section **1388**.
- An appropriation to continue a project authorized by existing law without limitation of cost was held in order on an appropriation bill. Volume **VII**, section **1335**.

# (68) Legislation.—Changes in Organization of Agencies.

- Under the present rule a proposition to regulate the public service, as by transfer of a portion of it from one Department to another, may not be included in an appropriation bill. Volume **IV**, section **3872**, **3873**.
- An amendment proposing a reorganization of the Agricultural Department was ruled out of order on the agricultural appropriation bill. Volume **IV**, section **3876**.
- An amendment proposing a change in the organization of the Navy Department was ruled out of order on the naval appropriation bill. Volume **IV**, section **3875**.
- A paragraph providing for a new department in the District government was held to involve legislation. Volume **IV**, section **3874**.
- Provision for an authorized service must be made in the exact terminology of the authorizing statute and the change of a single term in descriptive terminology is subject to a point of order. Volume **VII**, section **1464**.
- A paragraph establishing authorized strength of Marine Corps was held to involve legislation. Volume VII, section 1462.

# (69) Legislation.—Public Service in General.

Provisions as to the method of doing a work have been held to involve legislation, even though the work itself might be authorized. Volume **IV**, section **3708**.

#### APPROPRIATIONS—Continued.

- (69) Legislation.—Public Service in General—Continued.
  - A proposition that certain specified amounts to be severally appropriated for certain specified objects should be to a limited extent interchangeable among those several objects was held to be in order. Volume **IV**, section **3884**.
  - By an exceptional ruling a legislative provision increasing the enlisted force of the Navy was admitted on an appropriation bill (footnote). Volume **IV**, section **3723**.
  - In appropriating for a bridge it is not in order by provisos to determine conditions of future use of it. Volume **IV**, section **3893**.
  - A proposition that payments for interest and sinking fund for the debt of the District of Columbia should be paid out of the revenues of the District was held to be a change of law and not in order on an appropriation bill. Volume **IV**, section **3883**.
  - The Committee of the Whole, overruling its Chairman, decided that a provision for the purchase and distribution of rare and valuable seeds was in order on the agricultural appropriation bill. Volume **IV**, section **3895**.
  - The creation of an investigating committee to examine a Department of the Government was held not to be in order on an appropriation bill. Volume **IV**, sections **3820**, **3821**.
  - A provision for the appointment of a commission to consider the proposed establishment of a naval training station is new legislation. Volume **IV**, section **3894**.
  - A paragraph constituting a commission to make plans for the reconstruction of buildings at a public institution and suspending a law authorizing a partial construction was held to be a change of law. Volume **IV**, section **3879**.
  - While an appropriation to enable the Secretary of Agriculture to make certain investigations is authorized on the agricultural appropriation bill, it is not in order to require cooperation of State experiment stations therein. Volume **IV**, section **3650**.
  - A proposition to continue the gauging of streams was held not to be authorized by the legislation creating the Geological Survey. Volume **IV**, sections **3714**, **3715**.
  - A proposition to investigate coal, etc., the property of the United States, and this only, was held to be authorized by the law creating the Geological Survey. Volume **IV**, section **3731**.
  - Provision for transfer to the Bureau of Mines of funds for scientific investigations from departments unable to handle such investigations was held not to constitute legislation. Volume **vII**, section **1470**.
  - A proposition to transfer funds from one department of the Government to another for purposes authorized by law was held not to involve legislation and to be in order in an appropriation bill. Volume **VII**, section **1470**.
  - A proposition to regulate the public service by transferring funds and activities from one department to another is not in order in an appropriation bill. Volume **VII**, section **1469**.
  - A proviso that an appropriation for repair of a building not within the jurisdiction of the Superintendent of the Capitol Building and Grounds should be expended under his direction was held to propose legislation. Volume **VII**, section **1370**.

# (70) Legislation.—Offices and Salaries.

- Where a Government agency was required by law to fix salaries in accordance with the classification act, a proposal under which it would be possible to fix salaries in excess of the maximum provided by the classification act was held to constitute legislation. Volume **VIII**, section **3435**.
- Propositions to increase salaries fixed by law or appropriate for offices not established by law are subject to a point of order. Volume **IV**, sections **3664–3667**.
- A proposition to increase the number of employees fixed by law was held to be legislation. Volume **VII**, section **1456**.
- The House having passed a resolution from the Committee on Accounts authorizing payments to certain employees, an amendment to effect this purpose was held in order on an appropriation bill. Volume **IV**, sections **3657**, **3658**.

- (70) Legislation.—Offices and Salaries—Continued.
  - The House in appropriating for an employee may not go beyond the terms of the resolution creating the office. Volume IV, section 3659.
  - Where the law fixes the amount of a salary a proposition to increase the amount is not in order on an appropriation bill. Volume **IV**, sections **3676–3679**.
  - The appropriation of a less sum that the amount fixed by law for a salary is not a change of law, even though a legislative provision in another portion of the bill may give it the practical effect of a reduction of the salary. Volume **IV**, sections **3681–3685**.
  - A motion to strike from an appropriation bill a provision for a salary authorized and fixed by law is not subject to the objection that it proposes legislation. Volume **IV**, section **3699**.
  - A provision making conditions as to the rate of compensation of certain employees appropriated for on an appropriation bill was held to be legislation. Volume **IV**, section **3871**.
  - An amendment changing the compensation received by Government employees under the law was held not in order on the Post-Office appropriation bill. Volume **IV**, section **3881**.
  - A change of the amount of compensation received by government employees under the law was held to be legislation. Volume **VII**, sections **1455**, **1458**.
  - An amendment permitting a change in the manner of appointment of clerks provided for in an appropriation bill was held to be legislation. Volume **IV**, section **3880**.
  - A specific appropriation for designated officials of an exposition at stated salaries, there being no prior legislation establishing such positions or salaries, was held out of order, although a general appropriation for the exposition was authorized by law. Volume **IV**, section **3878**.
  - A provision that an appropriation be not available for increased pay of an officer under circumstances under which increase in pay was provided by law was held to be legislation and not limitation. Volume **VII**, section **1587**.
  - Transfer of employee from lump-sum to statutory roll is not legislation, but creation of new statutory position or increase in salary in making such transfer is subject to point of order. Volume **VII**, section **1460**.
  - An amendment authorizing the President to employ an emergency fund in payment for personal services in the District of Columbia was held to be a change of existing law. Volume **VII**, section **1457**.
  - Specific provision for office and salary formerly provided under lump-sum appropriation is not subject to a point of order. Volume **VII**, section **1453**.
  - A law fixing amount of salary is not repealed by a provision in an appropriation bill that amounts therein appropriated shall be "in full compensation for services for the fiscal year." Volume **VII**, section **1406**.

# (71) Legislation.—Interference With Executive Discretion, and Imposing New Duties.

- A proposition to establish affirmative directions for an executive officer constitutes legislation and is not in order on a general appropriation bill. Volume **IV**, sections **3854–3859**. Volume **VII**, section **1442**.
- Although a law may give an executive officer authority to do a certain thing, a provision directing him so to do is legislative in nature and not in order on a general appropriation bill. Volume **IV**, section **3853**.
- A proposition directly taking away from a Department officer an authority conferred by law is not in order on a general appropriation bill, being in the nature of legislation. Volume **IV**, sections **3846**, **3847**.
- The law providing that the Secretary of the Navy should name battle ships, a proposition to name one in an appropriation bill was held to be legislation. Volume **IV**, section **3862**.
- A requirement that the Secretary of the navy should have certain new vessels constructed in navyyards was held to be legislation and not a limitation. Volume **IV**, section **3863**.

#### (71) Legislation.—Interference With Executive Discretion, and Imposing New Duties— Continued.

- A direction to the Secretary of the Navy to appoint a commission to consider the proposed establishment of a dry dock was held to be legislation and not in order on an appropriation bill. Volume **IV**, section **3877**.
- While the appropriation of a lump sum for a general purpose authorized by law is in order, a specific appropriation for a particular item included in such general purpose is a limitation on the discretion of the executive charged with allotment of the lump sum and is not in order on an appropriation bill. Volume **IV**, sections **3860**, **3661**. Volume **VII**, section **1452**.
- A provision limiting discretion exercised under law by an executive is construed as legislation. Volume IV, section 240. Volume VII, section 1452.
- A provision for compliance with a statutory requirement but including limitations upon Executive discretion was held to involve legislation and not to be in order on an appropriation bill. Volume **VII**, section **1343**.
- Requirement that the Secretary of the Interior should provide for Eskimo support and education "through the Bureau of Indian Affairs" was held to interfere with executive authority and to constitute legislation. Volume **VI**, section **240**.
- A provision prescribing method of appointing instructors in Army schools constitutes legislation and is not in order on an appropriation bill. Volume **VII**, section **1281**.
- An authorization which under its terms may be ignored by the executive upon whom conferred does not interfere with official discretion and is not legislation, but a proposition to substitute "shall" for "may" in a statute conferring executive discretion is a change of law and is not in order on an appropriation bill. Volume **VII**, section **1441**.
- Provision that an appropriation be expended for such purposes as an executive may deem proper was held to constitute legislation, but a provision that it should be disbursed on the approval of the executive was held to be a limitation and in order on an appropriation bill. Volume **VII**, section **1461**.
- A limitation embodying an affirmative authorization is not in order on a general appropriation bill. Volume VII, section 1603.
- Provisions including affirmative directions and imposing new duties are in the nature of legislation and are not in order on a general appropriation bill. Volume **VII**, section **1443**.
- Requirement that an executive make allotments from a lump sum appropriation, and a requirement that he report such allotments, were alike construed as limitations upon official discretion, and held to involve changes of law. Volume **VII**, section **1442**.
- A provision conferring additional authority upon an official of the Government is legislation and is not in order on an appropriation bill. Volume **VII**, section **1629**.
- A provision limiting discretion vested in an executive officer is legislation and is not in order on an appropriation bill. Volume **VII**, section **1438**.
- A proposition to define and establish the duties of Government employees was held in involved legislation. Volume VII, section 1656.

# (72) Legislation.—General Decisions as to What Constitutes.

- Provision that an appropriation should not be available until the States and Territories contributed equal sums was ruled out of order on an appropriation bill. Volume **VII**, section **1172**. An amendment authorizing payment of telegraph tolls from the contingent fund was held to con-
- stitute legislation. Volume VII, section 1412.
- A proposition to authorize the construction of vessels for the Navy was held to involve legislation. Volume **VII**, section **1440**.
- A provision that money appropriated for prohibition enforcement be expended in the several States in proportion to population was held to constitute legislation. Volume **VII**, section **1443**.

- (72) Legislation.—General Decisions as to What Constitutes—Continued.
  - Overruling an interpretation formerly observed, it was held that a proposition to make payments for interest and sinking fund from the revenues of the District and the Federal Treasury jointly was a change of law and not in order on an appropriation bill. Volume **VII**, section **1454**.
  - Creation of a commission to investigate advisability of continuing a service formerly authorized but discontinued on expiration of statutory authorization does not authorize appropriation for continuance of the service, and an amendment providing for such appropriation is legislation. Volume **VII**, section **1459**.
  - A paragraph establishing authorized strength of Marine Corps was held to involve legislkation. Volume **VII**, section 1462.
  - A proposition to print Government publications outside the Government Printing Office as held to be a change of law. Volume **VII**, section **1465**.
  - A proposition to make an appropriation payable from funds already appropriated was held not to be in order on an appropriation bill. Volume **VII**, section **1466**.
  - An affirmative provision governing contracts to be made for transmission of mail by pneumatic tubes was held to be legislation. Volume **VII**, section **1472**.
  - A provision prescribing qualifications available only through enactment of additional legislation was held not to be in order on an appropriation bill. Volume **VII**, section **1478**.
  - A provision for the purchase and distribution of seeds was held to be legislation and not in order on an appropriation bill. Volume **VII**, section **1479**.
  - Dicta in contravention of an established ruling, holding that a legislative provision increasing the enlisted forced of the Navy is not in order on an appropriation bill. Volume **VII**, section **1541**.

#### (73) Legislation.—General Decisions as to Language Held Not Involving Legislation.

- A statute appropriating annually a sum for a stated purpose without limitation upon the amount to be so appropriated in the future is not legislation and a paragraph in an appropriation bill increasing the amount, was held not to change existing law. Volume **VII**, section **1410**.
- An amendment striking from a paragraph a provision for the observance of an existing statute was held not to involve a change of law. Volume **VII**, section **1411**.
- An amendment descriptive of the object for which an appropriation is made is not legislation. Volume VII, section 1445.
- While a proposition to create a commission is legislation, a provision involving appointment of a commission already authorized by law was held to be in order. Volume **VII**, section **1448**.
- A paragraph fixing temporarily the enlisted strength of the Marine Corps and making appropriation for its support was held not to involve legislation. Volume **VII**, section **1463**.
- A proposition to transfer a sum previously appropriated from one subhead to another in the same enactment was held not to constitute legislation. Volume **VII**, section **1468**.
- A proposition to transfer funds from one department of the Government to another for purposes authorized by law was held not to involve legislation and to be in order in an appropriation bill. Volume **VII**, section **1470**.
- An appropriation for helium to be transferred to the Bureau of Mines supplying the gas was held to be in order in the naval appropriation bill. Volume **VII**, section **1471**.
- The mere increase of the amount carried by an appropriation bill is not legislation. Volume VII, section 1475.
- An amendment proposing to defer disbursements from an appropriation until a departmental regulation has been enforced does not involve legislation and is in order as a limitation on an appropriation bill Volume **VII**, section **1581**.
- A provision prescribing method of appointing instructors in Army schools constitutes legislation and is not in order on an appropriation bill. Volume **VII**, section **1281**.

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# (73) Legislation.—General Decisions as to Language Held Not Involving Legislation— Continued.

A proposition for the construction of a public bathing beach in the District of Columbia was ruled out of order as proposing legislation, but an appropriation to provide bathing facilities in a public park in the District was held to be in order as a continuation of work in progress. Volume **VII**, section **1390**.

#### (74) Legislation.—Senate Amendments Proposing.

- The principle seems to be generally accepted that the House proposing legislation on a general appropriation bill should recede if the other House persist in its objection. Volume **IV**, sections **3906–3908**.
- It was very early insisted on as a principle that where one House proposes to an appropriation bill an amendment firmly resisted by the other the proposing House should recede. Volume **IV**, section **3905**.
- In 1898, a Senate committee reported against a proposition to add to a general appropriation bill legislation on an important public question, holding it not proper to attempt thus to coerce the House of Representatives. Volume **IV**, section **3904**.
- Instance of the loss of an appropriation bill through adherence of both Houses to their attitudes of disagreement over a section containing legislation. Volume **V**, section **6325**.
- Propositions for the prevention of legislation in Senate amendments (footnote). Volume **IV**, section **3904.**
- Where a Senate amendment proposes on a general appropriation bill an expenditure not authorized by law or legislation it is in order in the House to perfect it by germane amendments. Volume **IV**, sections **3913–3916**.
- A proposition germane but involving legislation has sometimes been admitted as an amendment to a Senate amendment to an appropriation bill and sometimes ruled out. Volume **IV**, sections **3909–3912**.
- Senate amendments proposing legislation or unauthorized appropriations on general appropriation bills, or appropriations on other bills, must, with certain exceptions, be severally submitted to the House. Volume **VII**, section **1571**.
- Under the practice, it is customary for conference to bring in a conference report on items agreed upon and report disagreement on all amendments coming within the rule and, the conference report having been agreed to, amendments in disagreement are then voted upon separately. Volume **VII**, section **1572**.
- Senate amendments interdicted by clause 2, Rule XXI, are not subject to a point of order under the rule providing for a separate vote on such amendments when considered in the House, as the rule applies to conferees and their reports only. Volume **VII**, section **1572**.
- A Senate amendment to an appropriation bill which does not propose legislation is not subject to amendments proposing legislation. Volume **VII**, section **1480**.
- Unanimous consent to take from the Speaker's table and send to conference a bill with Senate amendments does not waive the provisions of the rule requiring separate vote in the House on certain Senate amendments to appropriation bills. Volume **VII**, section **1574**.
- A conference report agreeing to Senate amendments falling within the rule, and on which the House has been given no opportunity to vote, is subject to a point of order, and a point of order sustained against any such item invalidates the entire report. Volume **VII**, section **1574**.
- Instance wherein the rule requiring separate vote on Senate amendments to appropriation bills was waived by unanimous consent and conferees were authorized to agree to such amendments in conference. Volume **VII**, section **1575**.
- A special order authorizing managers as provided by section 2 of Rule XX to agree to a Senate amendment making appropriations, precludes the point of order that the House has not voted separately on a new appropriation in such amendment. Volume **VII**, section **768**.
- Managers on the part of the House may be authorized by resolution reported from the Committee on Rules to agree to Senate amendments carrying appropriations on a bill not originating as an appropriation bill in the House. Volume **VII**, section **1577**.

- (74) Legislation.—Senate Amendments Proposing—Continued.
  - A point of order will not lie against a Senate amendment providing an appropriation on a House bill at the time request is made to take the bill from the Speaker's table and sent it to conference for the reason that the bill is not then under consideration. Volume **VII**, section **1576**.
  - A Senate amendment extending the jurisdiction of a commission in the expenditure of money already appropriated was held not to come within the provisions of the rule requiring a separate vote by the House. Volume **VII**, section **1578**.
  - General appropriation bills with Senate amendments report back to the House from the Committee on Appropriations are privileged and are subject to motions authorized by the Committee. Volume **VIII**, section **3187**.

#### (75) Legislation, Retrenchment (Holman Rule).—The Rule and Its Interpretation.

- A rule forbids any legislative provision in a general appropriation bill except such as being germane retrenches expenditures. Volume VII, section 1125.
- To come within the exception under which legislation is in order on an appropriation bill, an amendment must be germane, must retrench expenditure, and the language in which it is embodied must be essential to the accomplishment of the retrenchment. Volume **VII**, section **1483**.
- Discussion of effect upon the Holman rule of concentrating jurisdiction over appropriations in one committee. Volume VII, section 1664.
- The rule admitting on general appropriation bills legislative provisions reducing expenditures should be liberally construed in the interest of retrenchment. Volume **VII**, section **1491**.
- The Holman rule is to be construed liberally and any question of doubt is properly revolved in favor of an interpretation contributing to retrenchment. Volume **VII**, section **1505**.
- Opinion that the rule should be strictly construed in order to avoid admission of ineligible legislative riders under guise of retrenchment on general appropriation bills. Volume **VII**, section **1510**.
- The Committee on Appropriations, while without general jurisdiction to report legislation, may under the Holman rule propose germane legislation retrenching expenditure. Volume **VII**, section **1505**.
- The Committee on Appropriations is authorized to report in an appropriation bill any legislation proposition in order on such bill under the rules. Volume **VII**, section **1510**.
- Unlike a provision admitted as a limitation, language admitted under the Holman rule is not restricted in its application to the pending bill but may provide permanent law. Volume **VII**, section **1511**.
- Discussion as to distinction between application of the Holman rule and a simple limitation. Volume VII, section 1525.
- A Member may offer in his individual capacity any germane amendment providing legislation on an appropriation bill if it retrenches expenditures in any one of the three methods provided by the rule. Volume **VII**, section **1566**.
- The proviso of the Holman rule is supplemental to and extends rather than restricts the scope and operation of the rule, and while the Committee on Appropriations is not a legislative committee, it has the same privilege of reporting legislation on an appropriation bill retrenching expenditure as that accorded Members on the floor to propose amendments reducing expenditures in one or more of the three methods provided in the rule. Volume **VII**, section **1567**.
- By retrenchment of expenditures is meant reduction in amounts taken from the Federal Treasury. Volume **VII**, section **1502**.
- The true criterion is whether the necessary effort of the proposal, operating of its own force, will be a retrenchment of expenditures in one of the three ways indicated by the rule. Volume **VII**, section **1490**.

#### APPROPRIATIONS—Continued.

- (75) Legislation, Retrenchment (Holman Rule).—The Rule and Its Interpretation—Continued. The rule admitting on general appropriation bills legislative provisions reducing expenditures should be liberally construed in the interest of retrenchment. Volume VII, section 1490.
  - The rule admitting legislation to a general appropriation bill when germane and effecting retrenchment of expenditures applies to general appropriation bills only. Volume VII, section 1482.
  - An exception to the rule forbidding legislation in a general appropriation bill admits germane legislation retrenching expenditures. Volume **VII**, section **1481**.
  - In deciding a question of order raised against a legislative proposition offered on an appropriation bill, the Chairman may not take into consideration opinions by officials or others as to whether it will bring about a retrenchment of expenditures, and unless the proposal shows on its face a positive and definite reduction of expenditures, the point of order will be sustained. Volume **VII**, section **1544**.
  - The old form of rule which admitted on appropriation bills legislation intended to retrench expenditures. Volume IV, section 3578.
  - Under the former rule admitting legislation on appropriation bills, if it were germane and retrenched expenditures, questions used to arise over propositions to regulate the public service. Volume **IV**, sections **3885–3888**.
  - Interpretations of the former rule which admitted legislation to a general appropriation bill when germane and affecting retrenchment of expenditures. Volume **IV**, sections **3889–3891**.
  - Instance of introduction of amendments carrying legislation under the old "rider" rule. Volume IV, section 3892.
  - A ruling in which are discussed the principles of the former rule admitting to appropriation bills legislative provisions reducing expenditures. Volume **IV**, section **3927**.
- (76) Legislation, Retrenchment (Holman Rule).--Must Show Retrenchment on Its Face.
  - To invoke the Holman rule, a proposition must show on its face an indubitable retrenchment of expenditure, and a proposal to levy an assessment on farm-loan banks to reimburse the Government for expenditures incurred in their behalf was held not to comply with this requirement. Volume **VII**, section **1565**.
  - To fall within the exception to the rule forbidding legislation on an appropriation bill, a proposition must show on its face a definite and positive retrenchment of expenditures. Volume **VII**, section **1545**.
  - In order to comply with the requirements of the Holman rule a proposition must on its face provide for a retrenchment with clearness and certainty and provision for additional revenue to be paid into the Treasury does not necessarily provide for a reduction of expenditures. Volume **VII**, section **1543**.
  - Unless an amendment proposes legislation which will retrench expenditure with definite certainty, it is not in order under the Holman rule. Volume **VII**, section **1538**.
  - The reduction of expenditure relied upon to bring a proposition within the exception to the rule prohibiting legislation on an appropriation bill must appear as a certain and necessary result and not as a probable or possible contingency. Volume **VII**, section **1530**.
  - It is not sufficient that proposed legislation on an appropriation bill will probably reduce expenditure, but such reduction must appear as a necessary and inevitable result in order to admit it under the rule. Volume **VII**, section **1540**.
  - A retrenchment of expenditure relied upon to bring a proposition within the exception to the rule prohibiting legislation on an appropriation bill must be apparent from its terms and a retrenchment conjectural or speculative in its application, or requiring further legislation to effectuate, is not admissible. Volume **VII**, section **1527**.

# (76) Legislation, Retrenchment (Holman Rule).—Must Show Retrenchment on Its Face— Continued.

- A paragraph which did not directly reduce expenditure but which unmistakably contributed to that end was held to retrench expenditures and to be in order on an appropriation bill under the exception to the rule. Volume **VII**, section **1489**.
- If the obvious effect of an amendment is to reduce expenditures, it is not necessary that it provide for such reduction in definite terms and amount in order to come within the exception. Volume **VII**, section **1490**.
- In passing upon the admissibility of an amendment under the Holman rule the Chair must determine from the terms of the amendment whether it would effect a reduction in expenditures. Volume **VII**, section **1566**.
- In construing a legislative proposition purporting to reduce expenditures, it is not within the province of the Chair to speculate upon contingencies which might arise in the future to cause an increase rather than a decrease, and if a reduction is apparent on the face of the proposition it is in order. Volume **VII**, section **1541**.
- In construing the Holman rule the Chair may not speculate or surmise as to whether a particular provision might or might not operate to retrench expenditure. Volume **VII**, section **1542**.
- While the Chair in passing upon a point of order may not speculate as to the effect of legislation, he is authorized to take judicial cognizance of statutory law. Volume **VII**, section **1535**.
- To come within the exception to the rule prohibiting legislation on an appropriation bill, an amendment must show on its face a retrenchment of expenditure, and the Chairman in construing such amendment may not surmise as to its possible or probable effect. Volume **VII**, section **1537**.
- Though the Chairman may be personally convinced that a legislative proposal provides for retrenchment of expenditures, unless such retrenchment appears as a necessary and inevitable result of its operation, he may not hold it in order on an appropriation bill. Volume **VII**, section **1534**.
- Legislation proposed on an appropriation bill must indicate by its terms an unqualified reduction of expenditures to fall within the exception to the rule. Volume **VII**, section **1542**.
- In determining whether a proposition involves retrenchment of expenditures it is competent to take into consideration not only the pending paragraph or amendment but also the entire bill as well as current law and the parliamentary procedure of the House. Volume **VII**, section **1490**.
- If the obvious effect of an amendment is to reduce expenditures, it is not necessary that it provide for such reduction in definite terms and amount in order to come within the exception. Volume **VII**, section **1491**.

#### (77) Legislation, Retrenchment (Holman Rule).--What Constitutes Retrenchment Under.

- An amendment providing for 10 Cavalry regiments when the existing law provided for 15 was held to retrench expenditures within the provision of the rule, although the exact amount of the reduction could not be accurately determined. Volume **VII**, section **1491**.
- A proposal to replace civilian employees with enlisted men of the Army was held to present a concrete comparison of civil-service salaries with Army pay and to effect a manifest retrenchment of expenditures. Volume **VII**, section **1492**.
- A cessation of Government activities was held to involve a retrenchment of expenditures. Volume VII, section 1493.
- An amendment substituting for a percentage contributed to the District of Columbia a lump sum amounting to less than the aggregate of such percentage was held to be in order as a retrenchment of expenditures. Volume **VII**, section **1502**.
- An amendment reducing the proportional part contributed by the Government to the expenses of the government of the District of Columbia paid jointly from District revenues and the Federal Treasury was held to reduce the amount paid out of the Treasury and to be in order on an appropriation bill. Volume **VII**, section **1519**.

# (77) Legislation, Retrenchment (Holman Rule).—What Constitutes Retrenchment Under.— Continued.

- An amendment reducing the proportion of the fund appropriated from the Federal Treasury for the government of the District of Columbia from one-half to one-fourth was held to be in order as a reduction or retrenchment of expenditure. Volume **VII**, section **1518**.
- An amendment prohibiting appointment of new teachers and directing that vacancies in certain grades be filled with teachers from other grades was held to retrench expenditures. Volume **VII**, section **1517**.
- An amendment prohibiting payment of fees to officials under certain contingencies was held to retrench expenditures and to come within the exception to the rule against admission of legislation on appropriation bills. Volume **VII**, section **1515**.
- A proposition to discontinue payment of pensions to a specified class of pensioners is patently a proposition to reduce expenditures. Volume **VII**, section **1487**.
- An amendment discontinuing the Federal Farm Board and transferring its functions to the Secretary of Agriculture was held to be in order under the exceptions admitting legislation on an appropriation bill. Volume **VII**, section **1508**.
- By exceptional rulings, amendments to appropriation bills repealing existing law have been held in order as retrenchments of expenditure. Volume **VII**, section **1552**.
- A proposal to limit the number of Army officers paid from an appropriation made for that purpose to a smaller number than that authorized by law, and to recommission officers in lower grades than those occupied at the time, was held to come within the exceptions provided by the rule. Volume **VII**, section **1510**.
- An instance of the method of admitting legislation to an appropriation bill under the old rule permitting retrenchment legislation. Volume **IV**, section **3602**.

#### (78) Legislation, Retrenchment (Holman Rule).-Not Retrenching Expenditure Under.

- An amendment establishing a minimum rate of compensation was held not to provide for a reduction of expenditures. Volume **VII**, section **1484**.
- That the extent to which a proposal would reduce expenditures, if at all, as a subject of debate, was held not to be ground for sustaining a point of order. Volume **VII**, section **1490**.
- A prohibition against the expenditure of any portion of an appropriation for the purchase of land was held not to retrench expenditure under any of the three methods provided by the rule. Volume **VII**, section **1495**.
- The sale of Government property, even where proceeds of such sale are to be applied to maintenance of governmental activities, thereby reducing appropriations required for that purpose, was held not to effect a retrenchment of expenditures. Volume **VII**, section **1497**.
- Authorization to an executive to reduce expenditures within his discretion is not in order as a limitation, nor does it come within the Holman rule. Volume **VII**, section **1717**.
- An amendment providing for a reapportionment reducing the membership of the House was held not to be in order under the Holman rule. Volume **VII**, section **15170**.
- A provision requiring clerks in the classified service to work an increased number of hours was held not to be in order under the exception to the rule prohibiting legislation on an appropriation bill. Volume **VII**, section **1566**.
- An amendment proposing coinage of bullion into silver dollars, the cost to be paid from seigniorage, offered to an item in an appropriation bill providing for recoinage of uncurrent fractional silver, was held not to be in order under the Holman rule because not germane and not retrenching expenditure, the seiniorage being the property of the Government. Volume **VII**, section **1547**.

#### (78) Legislation, Retrenchment (Holman Rule).—Not Retrenching Expenditure Under— Continued.

- The grant of executive discretion to effect a reduction of expenditure, without mandatory direction, does not bring a proposition within the exception to the rule prohibiting legislation on an appropriation bill Volume **VII**, section **1540**.
- The payment from a fund already appropriated of a sum which otherwise would be charged against the Treasury was held not to be a retrenchment of expenditure. Volume **VII**, section **1466**.
- The transfer of equipment, service, or material from one department to another was ruled not to accomplish a retrenchment of expenditure. Volume **VII**, section **1494**.
- Provision that no alteration be made in certain Army regulations unless accomplished without expense to the Government was held not to retrench expenditure with sufficient certainty to come within the exception. Volume **VII**, section **1490**.

# (79) Legislation, Retrenchment (Holman Rule).—Reduction in Number and Salary of Officers.

- While the proposition to establish a minimum salary does not provide for retrenchment of expenditures, a proposal to fix a maximum salary below that authorized by law effects a reduction of salary and is in order on an appropriation bill. Volume **VII**, section **1498**.
- Indian officials are officers of the United States and a reduction in their number and salary is a retrenchment of expenditure within the meaning of the rule. Volume **VII**, section **1503**.
- A provision abolishing two offices and creating in lieu thereof one office at a smaller salary than the combined salary of the two offices abolished is a reduction of the number and salary of officers of the United States and is in order on an appropriation bill. Volume **VII**, section **1504**.
- The power to modify a law infers the power to repeal it, and a proposition to repeal a section of a law establishing certain offices, is in order on an appropriation bill. Volume VII, section 1567.
- A proposition to repeal law authorizing employment of officers was held to effect a reduction of the number and salary of officers of the United States and to be in order on an appropriation bill. Volume **VII**, section **1514**.
- A proposition reducing the number of Army officers and providing the method by which the reduction should be accomplished was held to come within the exceptions under which legislation retrenching expenditure is in order on an appropriation bill. Volume **VII**, section **1511**.
- A proposal to limit the number of Army officers paid from an appropriation made for that purpose to a smaller number than that authorized by law, and to recommission officers in lower grades than those occupied at the time, was held to come within the exceptions provided by the rule. Volume **VII**, section **1510**.
- A proposal to consolidate offices was held to involve reduction in the number and salary of officers of the United Stats. Volume **VII**, section **1507**.
- Proposal that an appropriation for pay of a class of employees be restricted to payment of a smaller number than authorized by law was held to involve a reduction of the number of officers of the United States. Volume **VII**, section **1506**.
- Repeal of a statutory provision authorizing the offices of assistant treasures was held to retrench expenditures by the reduction of the number and salary of the officers of the United States. Volume **VII**, section **1505**.
- Provision that the duties of an officer authorized by law be performed by another officer in the service of the Government in addition to his own duties was held to reduce the number and salary of officers of the United States. Volume **VII**, section **1535**.
- To bring an amendment within the rule, "reductions of amounts of money" must apply to amounts covered by the bill. Volume **VII**, section **1525**.

# (80) Legislation, Retrenchment, (Holman Rule).—Not Effecting Reduction in Number and Salary of Officers.

- Language prohibiting an increase in the number of instructors at the Naval Academy was held not to come within the exceptions admitting legislation on appropriation bills. **VII**, section **1513.**
- Provision for mere reduction of number and salary of officers of the United States in a paragraph complicated by other elements involving problematic reduction in expenditures does not bring a proposition within the exception admitting legislation on an appropriation bill. **VII**, section **1500**.
- (81) Legislation, Retrenchment (Holman Rule).—Reduction of Compensation of Persons Paid out of the Treasury of the United States.
  - An amendment prohibiting counting of service as cadets at the Naval or Military Academies in computing service records of Army and Naval officers, thereby reducing longevity pay of such officers, was held to reduce the compensation of persons paid out of the Treasury of the United States and to come within the rule. **VII**, section **1516**.

# (82) Legislation, Retrenchment (Holman Rule).-Reduction of Amounts Covered by Bill.

- A provision that no part of an appropriation should be expended for a designated purpose was held a retrench expenditure, but a proposal, in effect repealing the law under which appropriations for that purpose were authorized, was held not to come within the exception. **VII**, section **1486**.
- A reduction in the amount of money appropriated from trust funds held in the Federal Treasury is a retrenchment of expenditure and within the exception provided by the rule. **VII**, section **1503**.
- An amendment proposing legislation is in order on an appropriation bill if it provides for a reduction in the amount of money covered by the bill. **VII**, section **1526**.
- Anendments nominally reducing appropriations while providing for sale of tractors owned by the War Department, and for their distribution to the States, were respectively held to retrench expenditures by reduction of the amount of money covered by the bill and therefore to be in order under the rule. **VII**, section **1524**.
- To a provision for the purchase of airplanes for use of the Post Office Department an amendment providing for their transfer from the War Department, while conceded to be legislation, was held to be germane and to reduce the amount of money covered by the bill and therefore to be in order on an appropriation bill under the rule. **VII**, section **1523**.
- An amendment reducing the proportion of the funds appropriated from the Federal Treasury for the government of the District of Columbia from one-half to one-forth was held to be in order as a reduction or retrenchment of expenditure. **VII**, section **1518**.
- An amendment reducing the proportional part contributed by the Government to the expenses of the government of the District of Columbia paid jointly from District revenues and the Federal Treasury was held to reduce the amount paid out of the Treasury and to be in order on an appropriation bill. **VII**, section **1519**.

# (83) Legislation, Retrenchment (Holman Rule).-Must be Germane.

- An amendment proposing legislation on an appropriation bill and retrenching expenditure must be germane. VII, section 1548.
- The Committee on Appropriations, while without general jurisdiction to report legislation, may under the Holman rule propose germane legislation retrenching expenditure. **VII**, section **1505**.

# (84) Legislation, Retrenchment (Holman Rule).—When Accompanied by Additional Legislation.

Affirmative directions coupled with an amendment retrenching expenditure were held to be so associated with the retrenchment as to be admissible. **VII**, section **1496**.

# (84) Legislation, Retrenchment (Holman Rule).—When Accompanied by Additional

# Legislation—Continued

- To come within the provisions of the Holman rule an amendment must include legislation necessary to accomplish the reduction proposed in the pending bill; otherwise permanent substantive legislation is not in order. VII, section 1569.
- A proposition to reduce a total in an appropriation bill is in order without reference to the Holman rule and nonretrenching legislation is not admissible merely because associated therewith. **VII**, section **1560**.
- In order to comply with the provisions of the Holman rule, an amendment must include only such legislation as is directly instrumental in accomplishing the reduction of expenditures proposed. **VII**, section **1550**.
- A provision that no part of an appropriation should be expended for a designated purpose was held to retrench expenditure, but a proposal, in effect repealing the law under which appropriations for that purpose was authorized, was held not to come within the exception. **VII**, section **1486**.
- A provision admissible under the rule was ruled out of order an account of accompanying legislation. VII, section 1383.
- Legislation accompanying an amendment reducing expenditures must be so related as to contribute directly to such reduction. VII, section 1537.
- While unrelated legislation coupled with a retrenchment is not in order on an appropriation bill, a single clause or sentence which, if isolated, could not be constructed as reducing expenditure but which forms a constructive and integral part of the paragraph, is not subject to a point of order. **VII**, section **1558**.
- A proposition admissible under the exception admitting retrenchments of expenditure, but accompanied by additional legislation not falling within the exception by contributing directly to the retrenchment, is not in order on an appropriation bill. **VII**, section **1555**.
- An amendment reducing the figures of an appropriation, but adding unrelated legislation was held not to retrench expenditures in the sense contemplated by the rule. **VII**, section **1547**.
- Provision for reduction of expenditures does not admit accompanying legislation not directly contributing to the reduction and essential to its operation. **VII**, section **1546**.
- Legislation coupled with a provision reducing an appropriation but not directly contributing to the reduction was held not to be in order on an appropriation bill. **VII**, section **1543**.

#### (85) Legislation, Retrenchment (Holman Rule).-The Proviso.

Germane amendments retrenching expenditures are in order on general appropriation bills when reported by committees having jurisdiction. **VII**, section **1125**.

- Supplementing the exception to the prohibition imposed by clause 2 of Rule XXI, it is in order to further amend a general appropriation bill by germane amendment retrenching expenditure reported by the committee having jurisdiction of the subject matter of the amendment. **VII**, section **1561**.
- In order to come within the proviso of clause 2 of Rule XXI, a proposition must come officially from the committee having jurisdiction and not as an integral part of an appropriation bill reported by the Committee on Appropriations. **VII**, section **1562**.
- The proviso of clause 2, Rule XXI, applies only to amendments duly submitted by committees authorized to report them and not to provisions originally incorporates in the bill or amendments proposed by members in individual capacity. **VII**, section **1563**.
- The proviso of the Holman rule was held to apply to amendments rather than to provisions reported by the committee in the original bill. **VII**, section **1565**.
- The Committee on Appropriations is not a legislative committee, and therefore is not authorized to report a legislative provision under the proviso of the Holman rule. **VII**, section **1566**.

#### APPROPRIATIONS—Continued.

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#### (85) Legislation, Retrenchment (Holman Rule).-The Proviso-Continued

- A provision reported in the bill, and within the jurisdiction of the committee reporting it, but stricken out on a point of order in Committee of the Whole, was held to have been authorized by the committee within the meaning of the proviso in the Holman rule when subsequently offered, with the offending matter omitted, by a Member acting in individual capacity. Volume **VII**, section **1568**.
- The report of a committee as provided for in the proviso of the Holman rule must be formally authorized by the committee and presented in writing. Volume **VII**, section **1569**.
- To be in order under the proviso of clause 2, Rule XXI, an amendment must be authorized by the committee having jurisdiction of the subject matter proposed. Volume **VII**, section **1570**.
- The proviso of the Holman rule is supplemental to and extends rather than restricts the scope and operation of the rule, and while the Committee on Appropriations is not a legislative committee, it has the same privilege of reporting legislation on an appropriation bill retrenching expenditure as that accorded Members on the floor to propose amendments reducing expenditures is one or more of the three methods provided in the rule. Volume **VII**, section **1567**.

#### (86) Limitations on General Appropriations Bills.—Theory and Principles of.

- The House may by limitation provide that no part of an appropriation shall be used for a certain purpose. Volume IV, sections **3917–3926**. Volume VII, section **1689**.
- As an appropriation bill may deny an appropriation for a purpose authorized by law, so it may by limitation prohibit the use of money for part of the purpose, while appropriating for the remainder of it. Volume **IV**, section **3936**.
- It is in order by a limitation on an appropriation bill to withhold the appropriation from a designated object, although contracts may be left unsatisfied thereby. Volume **IV**, section **3987**.
- A limitation may deny an appropriation for a purpose authorized by law. Volume VII, section 1710.
- Prohibition of use of funds from an appropriation for a purpose authorized by law was held to be a limitation. Volume VII, section 1656.
- A provision prohibiting expenditure of an appropriation for a certain purpose is merely a limitation and is not subject to a point of order. Volume **VII**, section **1652**.
- A paragraph is an appropriation bill reenacting a provision of existing law properly limiting an appropriation previously made for the same purpose is not subject to a point of order; therefore germane amendments to such paragraphs which do not propose additional legislation are in order. Volume **VII**, section **1393**.
- An amendment is not necessarily germane because presented in the form of a limitation. Volume **VIII**, sections **3033**, **3036**.
- The House may by limitation decline to appropriate for one purpose authorized by law while providing for another authorized under the same enactment. Volume **VII**, section **1595**.
- Decisions on the "stop-watch" or "Taylor system" and 'bonus" or "premium" provisions proposed on general appropriation bills. Volume **VII**, section **1609**.
- A provision restricting the purpose for which the appropriation was made was held to be legislation, but an amendment providing that no part of the appropriation should be used to achieve the same purpose was admitted as a limitation. Volume **VII.** section **1639.**
- A proposition designating the object or manner of an expenditure is legislation and not in order on an appropriation bill, but a proposal to deny use of such appropriation for a designated purpose is a proper limitation. Volume **VII**, section **1703**.
- The purpose rather than the form of a proposed limitation is the proper criterion by which its admissibility should be judged, and if its purpose appears to be a restriction of executive discretion to a degree that may be fairly termed a change in policy rather than a matter of administrative detail it is not in order. Volume **VII**, section **1691**.

- (86) Limitations on General Appropriation Bills.—Theory and Principles of—Continued.
  - An amendment denying the use of an appropriation for a designated purpose is a simple limitation and in order on appropriation bill. Volume **VII**, section **1580**.
  - The House may be limitation on a general appropriation bill provide that an appropriation shall be available contingent on a future event. Volume **VII**, section **1579**.
  - Questions of order relating to limitations are construed strictly and any doubt as to whether legislation is involved will be construed in favor of the point of order. Volume **VII**, section **1707**.
  - Provisions that no part of an appropriation be available for payment of cash reward in addition to wages have been variously incorporated in general appropriation bills without objection, ruled out on points of order, and held to be admissible as limitations. Volume **VII**, section **1609**.
  - Formerly amendments establishing limitations were considered legislative in character. Volume IV, section 4016.

# (87) Limitations on General Appropriation Bills.—Must Apply Solely to Pending

# Appropriation.

- A limitation must apply solely to the pending appropriation. Volume VII, section 1600.
- A limitation may be attached only to the money of the appropriation under consideration, and may not be made applicable to moneys to be appropriated in other acts. Volume **IV**, sections **3927**, **3928**. Volume **VII**, sections **1495**, **1720**.
- A limitation applies only to an appropriation and not to Indian trust funds. Volume IV, sections 4017, 4018.
- As to the line of distinction between limitations applying only to the appropriation for the year and a permanent provision of law. Volume **VI**. section **3930**.
- No limitation of expenditure is possible upon a paragraph which does not propose an appropriation. Volume **VII**, section **1636**.
- A limitation may be attached only to the money of the appropriation under consideration, and may not be made applicable to moneys appropriated or to be appropriated in other acts. Volume **VII**, section **1603**.
- In order to qualify as a limitation, an amendment to an appropriation bill must apply to the appropriation under consideration, and propositions to apply such limitations to funds appropriated in other acts are not in order. Volume **VII**, section **1604**.
- A limitation must apply solely to the current appropriation and may not be admitted as a permanent provision of law. Volume **VII**, section **1702**.
- It is not in order to propose by way of limitation propositions on subjects different from that under consideration. Volume **VIII**, section **3034**.
- A different subject from that under consideration may not be proposed under the guise of a limitation. Volume **VII**, section **3035**.
- Limitations applying to funds other than those provided in the pending bill are not in order. Volume VII, section 1602.
- A limitation must apply solely to an appropriation carried in the pending bill and not to the use of property purchased with such appropriation. Volume **VII**, section **1601**.
- Although a limitation may be in order as applied to appropriations in the pending bill, it may not be extended to appropriations not within the bill. Volume **VII**, section **1597**.
- An amendment proposing a limitation applicable to all appropriations carried in a bill may properly come as a separate paragraph at the end of the bill. Volume **VII**, section **1591**.
- An amendment failing to affect appropriations or expenditure of moneys provided in the bill, though offered as a limitation, is not in order on a general appropriation bill. Volume **VII**, section **1596**.

# (88) Limitations on General Appropriation Bills.—Legislation Not To Be Proposed in Form

of.

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- Legislation may not be proposed under the form of a limitation. Volume IV, sections 3931–3935. Volume V, section 5903. Volume VII, sections 1607, 1629, 1636.
- The fact that a paragraph on an appropriation bill would constitute legislation for only a year does not make it admissible as a limitation. Volume **IV**, section **3936**
- A provision proposing to construe existing law is in itself a proposition of legislation and therefore not in order on an appropriation bill as a limitation. Volume **IV**, sections **3936–3938**.
- The language of limitation prescribing the conditions under which the appropriation may be used may not be such as, when fairly construed, would change existing law. Volume **IV**, sections **3976–3983**.
- Where a proposition might be construed by the executive officer as a modification of a statute it may not be held as such a limitation of appropriation as is permissible on a general appropriation bill. Volume **IV**, section **3984**. Volume **VII**, sections **1706**, **1707**.
- It has generally been held that provisions giving a new construction of law or limiting the discretion which has been exercised by officers charged with the duties of administration are changes of law within the meaning of the rule. Volume **IV**, section **3974**.
- A limitation must apply solely to the present appropriation and may not be made as a permanent provision of law. Volume **IV**, section **3929**.
- The language of limitation prescribing the conditions under which the appropriation may be used may not be such as, when fairly construed, would change existing law. Volume **VII**, section **1705**.
- Whenever a purported limitation makes unlawful that which before was lawful or makes lawful that which before was unlawful it changes existing law and is not in order on an appropriation bill. Volume **VII**, section **1606**.
- A provision which under the guise of limitation repeals or modifies existing law is legislation and is not in order on an appropriation bill. Volume **VII**, section **1628**.
- Where a limitation requires the violation of existing law in order to make an appropriation available, it constitutes legislation and is not in order on an appropriation bill. Volume **VII**, section **1630**.

# (89) Limitations on General Appropriation Bills.—"Unless," "Until," "Hereafter," "Except."

- Discussion of professed limitations accompanied by the words "unless," "except," "until," "if," and "however." Volume VII, section 1706.
- An amendment forbidding expenditure of an appropriation "unless' action contrary to existing law is taken is legislation and is not in order as a limitation. Volume **VII**, section **1632**.
- Provision that no part of an appropriation be used in payment of salary of any clerk required to work longer than a specified number of hours per month was held to be a limitation, but amendment providing that no part of the appropriation be so expended "unless" such clerks receive additional compensation was ruled out as legislation. Volume **VII**, section **1633**.
- Provision that no appropriation provided in the bill be available for any national park "unless" park concessions were granted to highest bidder therefor was held to be legislation and not in order on an appropriation bill. Volume **VII**, section **1640**.
- Provision that no part of an appropriation be paid for messenger service unless to messenger submitting lowest bid, was held in order on an appropriation bill. Volume VII, section 1654.
- A provision that no part of an appropriation be available unless a certain proclamation should have been issued was admitted as a limitation. Volume **VII**, section **1712**.
- Professed limitations not to become effective "unless" or "until" affirmative action was taken were held to be out of order in an appropriation bill. Volume **VII**, section **1634**.

# (89) Limitations on general Appropriation Bills.—"Unless," "Until," "Hereafter," "except"— Continued.

- An amendment withholding expenditure of appropriations "unless" and "until" certain books wee supplied free to the National Library for the Blind was ruled out of order. Volume **VII**, section **1634**.
- An amendment denying use of an appropriation until an executive should take affirmative action was held to constitute legislation. Volume **VII**, section **1684**.
- Provision withholding an appropriation until the Secretary of the Navy ordered an annual inventory was ruled out of order. Volume **VII**, section **1684**.
- Provision that no part of an appropriation be used until certain employees were reinstated in positions from which discharged was held not to be in order on an appropriation bill. Volume **VII**, section **1683**.
- An amendment prohibiting expenditure of money appropriated for education of aliens for citizenship, until arrearage connected with granting of citizenship was disposed of, was, held to be a limitation and in order on an appropriation bill. Volume **VII**, section **1584**.
- Provision that an appropriation (carried in a paragraph presenting provisions legislative in character) be not available until the Court of Claims passed on certain pending questions was held to be a limitation. Volume **VII**, section **1583**.
- An amendment rendering an appropriation (included in a paragraph proposing legislation) inoperative until Congress should have made certain determinations was held to be in the nature of a limitation. Volume **VII**, section **1582**.
- An amendment proposing to defer disbursements from an appropriation until a departmental regulation has been enforced does not involve legislation and is in order as a limitation on an appropriation bill. Volume **VII**, section **1581**.
- An instance in which it was held in order to provide by way of limitation that an appropriation should not become available until a day certain unless a designated bill became law prior to that time. Volume **VII**, section **1579**.
- Provision that an appropriation should not be available until the States and Territories contributed equal sums was ruled out of order on an appropriation bill. Volume VII, section 1172.
- Prohibition of expenditures "until" designated affirmative action is taken constitutes legislation and is not in order as a limitation.Volume VII, section 1172.
- The president being authorized by law to call an international conference, an amendment denying use of an appropriation until such conference was called was held in order as a limitation, while an amendment making the appropriation available until the calling of such conference was ruled out of order. Volume **VII**, section **1718**.
- Opinion as to the use and effect of the terms "hereafter" and "whenever" in the enactment of permanent law. Volume VII, section 1189.
- A provision to be in force "hereafter" was held to involve legislation and ruled out of order on an appropriation bill. Volume **VII**, section **1250**.
- The term "hereafter," as applied to the provisions of an appropriation bill, was held to enact permanent law. Volume VII, section 1396.
- An amendment inserting the word "hereafter" was held to propose permanent law and as such to be forbidden in an appropriation bill. Volume **VII**, section **1397**.
- A proposal that no part of an appropriation be used for transportation of troops "except" by the cheapest route was construed as legislation. Volume **VII**, section **1641**.
- An amendment providing that 50 percent of an appropriation should not be available except for repairs of vessels at Government shipyards was ruled out of order, but an amendment denying the use of more than 50 percent of the appropriation for repair of vessels in private shipyards was admitted as a limitation. Volume **VII**, section **1703**.
- Provision that no part of an appropriation be used for a designated purpose except upon certain contingency was held to be a limitation. Volume **VII**, section **1653**.

#### APPROPRIATIONS—Continued.

- (90) Limitations on General Appropriation Bill.—As to Restriction on Executive Discretion.
  - A limitation must be on the appropriation and not on the functions of an executive. Volume IV, sections **3957–3966**. Volume VII, sections **1673**, **1678**, **1689**.
  - The House may provide that no part of an appropriations shall be used in a certain way, even though executive discretion be thereby restricted. Volume **IV**, sections **3968–3972**.
  - A limitation must be on the appropriation and not on executive discretion. Volume VII, sections 1679–1685.
  - An amendment limiting the discretion of an executive is not in order as a limitation, Volume **VII**, section **1674**.
  - A limitation negatively restricting executive discretion was held to be in order on an appropriation bill. Volume **VII**, section **1700**.
  - A proposition to restrict administrative functions vested in an executive by law is legislation and is not in order as a limitation. Volume **VII**, section **1696**.
  - While a limitation may negative an activity, limitation on the discretion of an executive charged with duties of administration is legislation. Volume **VII**, section **1693**.
  - A provision preventing an executive from doing what he otherwise might lawfully do or requiring him to do what he otherwise is not required by law to do, is not to be construed as a limitation, and is not in order on an appropriation bill. Volume **VII**, section **1608**.
  - An instance in which the committee, overruling the chairman, held in order as a limitation a provision indirectly changing existing law through restrictions upon executive discretion. Volume **VII**, section **1664**.
  - A limitation on the discretion exercised under law by an executive is a change of law. Volume **VII**, section **1437**.
  - An amendment couched in the language of a limitation but controlling executive discretion is legislation and is not in order of a general appropriation bill. Volume **VII**, section **1704**.
  - While the appropriation of a lump sum for a general purpose authorized by law is in order, a specific appropriation for a particular item included in such general purpose is a limitation on the discretion of the executive charged with allotment of the lump sum and is not in order on an appropriation bill. Volume **VII**, section 1452.
  - An amendment to an appropriation bill proposing a limitation of authority exercised by an executive rather than a limitation on expenditure was held not to be in order. Volume **VII**, section **1675**.
  - While a limitation may not involve change of existing law or affirmatively restrict executive discretion, it may properly effect a change of administrative policy and still be in order. Volume **VII**, section **1694**.
  - Where discretion as to the number of clerks to be employed was vested in an executive a proposal to limit that number rather than the appropriation was held not to be admissible as a limitation. Volume **VII**, section **1673**.
  - Provision that pneumatic-mail service be not extended to cities other than those under contract was held to limit the discretion of the Postmaster General and to be legislation within the meaning of the rule. Volume **VII**, section **1693**.
  - Conflicting decisions on amendments denying use of appropriations for payment of officers engaged in supervising stop-watch operations in Government plants. Volume **VII**, section **1609**.
  - Provision that an appropriation be not available for any naval district unless its commandant be also commandant of a navy yard was held to be a negative prohibition on the use of money and not an affirmative direction to an executive. Volume **VII**, section **1698**.
  - A proper limitation is negative and in the nature of a veto, and when it assumes affirmative form by direction to an executive in the discharge of his duties under existing law it ceases to be a limitation and becomes legislation. Volume **VII** section **1606**.
  - The House may provide that no part of an appropriation shall be used in a certain way, even though executive discretion be thereby negatively restricted. Volume **VII** section **1699**.

- (91) Limitations on General Appropriation bills.-May not Include Affirmative Directions.
  - The limitation permitted on a general appropriation bill must be in effect a negative prohibition on the use of the money, not an affirmative direction to an executive officer. Volume **IV**, section **3975**.
  - An affirmative direction may not be coupled with a limitation. Volume VII, section 1637.
  - A limitation embodying an affirmative authorization is not in order on a general appropriation bill. Volume **VII**, section **1603**.
  - A limitation may not give affirmative directions, impose new duties, or be accompanied by language not directly limiting the appropriation. Volume **VII** section **1706**.
  - A proper limitation does not interfere with executive discretion or require affirmative action on the part of Government officials. Volume **VII**, section **1676**.
  - An amendment may not under guise of limitation provide affirmative directions which impose new duties. Volume **VII**, sections **1672**, **1706**.
  - A limitation on an appropriation bill is objectionable to the rules if it palpably limits executive discretion by imposing additional duties not required by law. Volume **VIII**, section **2703**.
  - A provision conferring additional authority upon an official of the Government is legislation and is not in order on an appropriation bill. Volume **VII**, section **1629**.
  - The House may, by limitation on a general appropriation bill, forbid the use of any of the money for a specific service, but it may not grant the whole appropriation for the general service on condition that an executive officer shall take a certain course as to the specific service. Volume **IV**, sections **3985**, **3986**.
  - While a limitation may provide that no part of an appropriation shall be used except in a certain way, yet the restriction of executive discretion may not go to the extent of an imposition of new duties. Volume **IV**, section **3973**.
  - A limitation is negative in its nature and may not include positive enactments establishing rules for executive officers. Volume **IV**, sections **3955**, **3956**, **3967**.
  - A proposition to establish affirmative directions for an executive officer constitutes legislation, and is not in order on a general appropriation bill. Volume **IV**, sections **3854–3859**.
  - It is not in order to offer on a general appropriation bill under guise, of limitation an amendment providing affirmative direction to an executive. Volume **VII**, section **1671**.
  - An amendment incorporating with a limitation on an appropriation an affirmative direction to an executive is not in order on an appropriation bill. Volume **VII**, section **1688**.
  - A limitation upon an appropriation must not be accompanied by provisions requiring affirmative action by an executive in order to render the appropriation available. Volume **VII**, section **1686**.
  - Making an appropriation available upon condition that affirmative action be taken is legislation and not limitation. Volume **VII**, section **1683**.
  - An amendment affirmatively interfering with executive direction is not in order as a limitation. Volume VII, sections 1677, 1678.
  - An amendment proposing an affirmative direction through use of a double negative, though in the form of a limitation, was held not to be in order on a general appropriation bill. Volume **VII**, section **1690**.
  - An amendment forbidding use of an appropriation in dissemination of propaganda, and ruled out of order because coupled with affirmative directions to officials was held to be in order when reoffered without the accompanying directions. Volume **VII**, section **1689**.
  - While curtailment of expenditure from an appropriation is limitation, curtailment of authorized expenditure from such appropriation at the discretion of an executive couples legislation with limitation is not in order. Volume **VII**, sections **1708**.

#### APPROPRIATIONS—Continued.

# (92) Limitations on General Appropriation Bills.—As Related to Purchases and Construction Generally.

- An amendment prohibiting the use of any part of an appropriation in the construction of a public building for which stone was quarried outside of the section in which the building was to be erected was admitted as a limitation. Volume **VII**, section **1711**.
- It is in order in appropriating for the construction of a building to provide by limitation that the money shall be used only for a building of certain dimensions. Volume **IV**, section **4008**.
- A proviso that money for a bridge shall not be available until a corporation using it shall fulfill certain conditions was admitted as a limitation. Volume **IV**, section **3998**.
- In appropriating for a bridge, it is not in order by provisos to determine conditions of future use of it. Volume **IV**, section **3893**.
- Provision that no part of an appropriation be used in construction of ships under the cost-plus contract plan is a limitation. Volume **VII**, section **1586**.
- Provision that no part of an appropriation be used for construction of vessel at a cost exceeding \$900,000 was held to be a limitation. Volume **VII**, section **1643**.
- A requirement that the Secretary of the Navy should have certain new vessels constructed in navy-yards was held to be legislation and not a limitation. Volume **IV**, section **3863**.
- Provisions that bids for the construction of naval vessels should be limited to bidders having adequate plants and not having over a specified number of vessels under contract were held to be in the nature of legislation and not limitations. Volume **IV**, section **4007**.
- A provision for the construction of an armor-plate factory was held not in order as part of a limitation on an appropriation for armor plate. Volume **IV**, sections **4012**, **4013**.
- A provision that no part of an appropriation be expended for a reformatory within a radius of 10 miles of Mount Vernon except the one now located at Occoquan, was held to be a limitation and in order on an appropriation bill. Volume **VII**, section **1710**.
- Provision that no money appropriated in the pending bill be used in purchase of American goods when known to the Secretary that they were sold abroad at a lower price than in America was held to be a limitation and not legislation. Volume **VII**, section **1695**.
- An amendment inhibiting the use of an appropriation for the purchase of commodities not produced in the United States was held in order as a limitation. Volume **VII**, section **1697**.
- In the absence of statutory provision to the contrary, an amendment prohibiting use of an appropriation for the purchase of headstones other than stones of a specified design was held to be in order as a limitation. Volume **VII**, section **1699**.
- A proposition to limit range of materials purchasable under an enactment is not a limitation on an appropriation and involves legislation, but may be admitted in the form of a provision denying use of an appropriation for purchase of specified materials. Volume **VII**, section **1702**.
- Provision that not part of an appropriation be used in purchase of typewriters at price in excess of certain standard is a limitation and in order on appropriation bill. Volume VII, section 1713.
- A paragraph providing that an appropriation should be expended in the United States, an amendment providing for purchase in the world's markets on the best terms was held in order. Volume **IV**, section **4001**.
- A provision that no greater price should be paid for armor plate than was paid in this country by other Governments for the same article was held to be a limitation. Volume **IV**, sections **4009–4011**.
- A proposed amendment limiting the kinds of seeds to be purchased under the law was held to be a change of law and not a limitation. Volume **IV**, section **4014**.

# (92) Limitations on General Appropriation Bills.—As Related to Purchases and Construction Generally—Continued.

- Contravening a statute directing the purchase of supplies from the lowest bidder, an amendment prohibiting purchase of such supplies produced outside of the United States was ruled out of order. Volume **VII**, section **1696**.
- While formerly construed as limitation, the latest decisions hold amendments prohibiting expenditures from appropriations in purchasing commodities at prices in excess of estimated cost of manufacture in Government plants to involve legislation. Volume **VII**, section **1679**.

# (93) Limitations on General Appropriation Bills.—As Related to Salaries Generally.

- In appropriating for per diem employees whose compensation is fixed per diem by law with no exception as to Sundays, the withholding of appropriation for Sunday pay is a limitation rather than a change of law. Volume **IV**, section **3996**.
- An amendment forbidding payment of salary authorized by law from any part of an appropriation to a designated individual was held to be a limitation and in order on an appropriation bill. Volume **VII**, section **1670**.
- A limitation establishing a maximum as to number and salary of employees otherwise without statutory limitation under a lump-sum appropriation was held to be in order on an appropriation bill. Volume **VII**, section **1656**.
- Denial of use of an appropriation for payment of salaries of employees of the Department of Agriculture who forecast the price of agricultural products was construed as a proper limitation and in order on an appropriation bill. Volume **VII**, section **1663**.
- A provision that no part of an appropriation be used to pay salaries of commissioners whose confirmation was being reconsidered by the Senate was held to be in order as a limitation on an appropriation bill. Volume **VII**, section **1645**.
- A provision that no part of an appropriation be expended for salary in connection with suit to enjoin labor unions from striking was held to be in order as a limitation. Volume **VII**, section **1638**.
- A provision that no part of an appropriation be paid any employee failing to perform duties delegated to him in connection with the enforcement of a certain law was held to be a limitation and in order on an provision bill. Volume **VII**, section **1661**.
- While Congress may decline to appropriate for a salary fixed and conditioned by law, yet it is not in order on an appropriation bill to make the payment conditional on certain contingencies which would change the lawful mode of payment. Volume **IV**, sections **3989–3992**.
- A provision that no part of an appropriation be used in paying Government employees a larger wage than that paid for the same work in private industry was held to be a limitation and in order on an appropriation bill. Volume **VII**, section **1591**.
- A provision that no part of an appropriation be used for payment of any employee not appointed through the civil service was held to be a limitation and in order on an appropriation bill. Volume **VII**, section **1593**.
- Provision that no contract for clerks be made for any amount in excess of the sum appropriated for that purpose was held to be legislation, but provision that no part of the appropriation be applied to payment of clerks in excess of a stated number was admitted as a limitation. Volume **VII**, section **1674**.
- Provision that no part of an appropriation be used in payment of employees receiving less than discretion vested in those authorized to fix salaries and therefore not in order. Volume **VII**, section **1704**.
- A provision that in disbursement of an appropriation in accordance with an existing law the average of salaries for any grade shall not exceed the average of rates specified by the law for that grade was held to be in order as a limitation. Volume **VII**, section **1666**.

#### (93) Limitations on General Appropriation Bills.—As Related to Salaries Generally— Continued.

- Where no limit of salary was provided by statute, a provision limiting the amount of compensation of employees in the Attorney General's office to be paid from an appropriation was admitted as a limitation on an appropriation bill. Volume **VII**, section **1659**.
- In the absence of a law fixing maximum compensation of employees, a provision establishing a maximum was held to be in order as a limitation. Volume **VII**, section **1659**.
- A specific appropriation for designated officials of an exposition at stated salaries, there being no prior legislation establishing such positions or salaries, was held out of order, although a general appropriation for the exposition was authorized by law. Volume **IV**, section **3878**.
- A provision repealing an existing limit of salary was held to be legislation and not a limitation. Volume VII, section 1642.
- A provision that an appropriation be not available for increased pay of an officer under circumstances under which increase in pay was provided by law was held to be legislation and not a limitation. Volume **VII**, section **1587**.

# (94) Limitations on General Appropriation Bills.—As Related to Salaries in the Military and Naval Service.

- A provision that an appropriation for the pay of volunteer soldiers should not be available longer than a certain period after the ratification of a treaty of peace was held to be a limitation merely. Volume **IV**, section **4004**.
- A provision that no part of an appropriation for pay of retired army officers should go to one receiving pay for services as a civil employee was held to be a limitation. Volume **IV**, section **3945**.
- Provision that no part of an appropriation be used in payment of salaries of Army officers who prohibit social intercourse between officers and enlisted men is a limitation and in order on an appropriation bill. Volume VII, section 1714.
- Provision that no part of an appropriation be available for pay of officers recruiting boys under age was held in order as a limitation. Volume **VII**, section **1664**.
- Provision that no funds appropriated by a bill be expended for pay of any retired officer of the United States assigned to duty as a military attaché at any legation abroad was held to be a limitation. Volume **VII**, section **1668**.
- An amendment denying compensation to veterans of the military service receiving pay in excess of a specified amount was held to be in order as a limitation. Volume **VII**, section **1669**.
- An amendment denying funds for the support of any compulsory military course or for the pay of officers at any school where such course was maintained was held to be a proper limitation. Volume **VII**, section **1694**.
- An amendment providing that no part of an appropriation be expended in payment of officers detailed as instructors at the Naval Academy to supersede civilian instructors under specified conditions was ruled out when coupled with amendments carrying provisos embodying affirmative legislation but admitted when reoffered without the provisos. Volume **VII**, section **1667**.
- A provision that no part of an appropriation be used for payment of troops stationed in certain geographical locations was held to be a limitation and in order on an appropriation bill. Volume **VII**, section **1657**.
- A provision that an appropriation be not available for increased pay of officers not attached to an airplane squadron regularly required to fly was held to be in order on an appropriation bill. Volume **VII**, section **1590**.
- Provision that no portion of an appropriation be used for pay of reserve officers is a limitation. Volume **VII**, sections **1587**, **1588**.

# (94) Limitations on General Appropriation Bills.—As Related to Salaries in the Military and Naval Service—Continued.

Provision that no part of an appropriation be available for pay of any midshipman whose appointment would result in exceeding an allowance of three for each Member was held to be a limitation and in order in an appropriation bill. Volume **VII**, section **1719**.

# (95) Limitations on General Appropriation Bills.—As Related to Qualifications of Recipients of an Appropriation.

- An amendment qualifying or limiting a class of beneficiaries of an appropriation is germane to be paragraph providing the appropriation. Volume **VII**, section **1377**.
- A proposal to limit a class authorized to participate in disbursements from an appropriation is a limitation. Volume **VII**, section **1590**.
- An amendment forbidding payments from appropriation to recipients lacking specified qualifications is a limitation. Volume **VII**, section **1654**.
- An amendment denying use of an appropriation to States lacking certain qualifications was held to be a limitation. Volume **VII**, section **1655**.
- An amendment providing that no part of an appropriation be used for benefit of persons lacking certain qualifications is a limitation. Volume **VII**, section **1649**.
- The restriction of an appropriations is a limitation. Volume VII, section 1649.
- The restriction of an appropriation to expenditures for the benefit of a class of recipients who have complied with certain requirements is in order as a limitation. Volume **VII**, section **1650**.
- A provision that no part of an appropriation should be allotted to a beneficiary failing to comply with certain requirements was held in order as a limitation on an appropriation bill. Volume **VII**, section **1651**.
- While it is not in order to legislate as to the qualifications of the recipients of an appropriation, the House may specify that no part of the appropriation shall go to recipients lacking certain qualifications. Volume **IV**, sections **3942–3948**.
- It is in order to provide by a limitation that a certain proportion of an appropriation shall be withheld from recipients lacking certain qualifications. Volume **IV**, sections **3949–3952**.
- While it is not in order on an appropriation bill to require lettering on public vehicles, it is in order to withhold the appropriation from all not lettered. Volume **IV**, section **3953**.
- A provision that no part of an appropriation for pay of retired army officers should go to one receiving pay for services as a civil employee was held to be a limitation. Volume **IV**, section **3954**.
- A provision withholding an appropriation from those portions of a service not covered in existing contracts was admitted as a limitation. Volume **IV**, section **3988**.
- A provision prohibiting the use of an appropriation in paying midshipmen appointed from the Navy who have not served nine months aboard a vessel was admitted on an appropriation bill. Volume **VII**, section **1650**.
- Denial of an appropriation for compensation of employees whose appointment lacked final approval was admitted as a limitation. Volume **VII**, section **1645**.
- An amendment denying the use of an appropriation for the payment of wages except such as are paid in accordance with existing law was held in order as a limitation. Volume **VII**, section **1647**.
- Provision that no part of an appropriation be used for work on which naval prisoners were employed in preference to registered laborers and mechanics was held to be a limitation. Volume **VII**, section **1646**.
- Decisions on admissibility of amendments withholding appropriations from departments requiring less than eight hours work. Volume **VII**, section **1624**.
- Decisions on amendments denying use of appropriations in payment of contractors who had not established the eight-hour day. Volume VII, section 1622.

## APPROPRIATIONS—Continued.

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# (95) Limitations on General Appropriation Bills.—As Related to Qualifications of Recipients of an Appropriation—Continued.

While the House may by limitation deny an appropriation to recipients lacking certain qualifications, a professed limitation which by interdiction of certain qualifications restricts lawful executive action is not in order. Volume **VII**, section **1692**.

#### (96) Limitations on General Appropriation Bills.—Miscellaneous Examples of.

- A proviso that no part of an appropriation for a certain amount should be expended until estimates of the entire cost had been made was held to be a limitation. Volume **IV**, section **3997**.
- To a provision appropriating for the support of army hospitals an amendment excepting a certain hospital was held to be a limitation (Chairman overruled). Volume **IV**, section **3993**.
- A provision that an emergency fund for the maintenance of the Navy should be expended at the discretion of the President was held to be a limitation. Volume **IV**, section **4015**.
- In appropriating for a general service of charity a limitation withholding the appropriation from institutions not meeting a specified requirement was held in order. Volume **IV**, sections **3939–3941**.
- The Postmaster-General having general authority to transport the mails, a designation of a specific method of transportation was held to be a limitation of the appropriation. Volume **IV**, section **3995**.
- A proposition that no part of an appropriation should be paid until the passing of a title was held to be a limitation. Volume **IV**, sections **3999**, **4000**.
- An amendment that no part of the appropriation for the Army should be available for an army of over a certain size was held to be a limitation. Volume **IV**, section **4005**.
- To a provision for payment of the expenses of certain judges a proviso that no part of the money should be expended except on an itemized statement was held in order. Volume **IV**, section **4002**.
- A provision that no part of any appropriation for an article should be paid to any trust was held in order as a limitation. Volume **IV**, section **4003**.
- It is in order to provide on a general appropriation bill that no part of a certain appropriation shall be expended in payment of an adjudicated claim until the said claim shall have been certified or finally adjudicated. Volume **IV**, section **3641**.
- A provision withholding an appropriation from those portions of a service not covered in existing contracts was admitted as a limitation. Volume **IV**, section **3988**.
- Provision that no part of an appropriation be used for return of a reserve force to active duty was held to be a limitation. Volume **VII**, section **1585**.
- A provision that an emergency fund for maintenance of the Navy be expended on the approval of the Secretary of the Navy was held to be a limitation, but provision that it be disbursed for such purposes as he might deem proper was held to be legislation and not in order on an appropriation bill. Volume **VII**, section **1716**.
- Provision that no part of a sum appropriated should be used for soliciting reinstatement of lapsed insurance is a limitation and in order on an appropriation bill. Volume **VII**, section **1589**.
- A provision that no part of an appropriation be used in operation of a barge line in competition with common carriers was held to be a limitation. Volume **VII**, section **1592**.
- Provision that no part of an appropriation be expended in violation of a specified statute was held to be a limitation and in order on a general appropriation bill. Volume **VII**, section **1594**.
- An amendment prohibiting the use of any part of an appropriation for the enforcement of prohibition in States which failed to provide an equal amount for the purpose was admitted as a limitation. Volume **VII**, section **1651**.

- (96) Limitations on General Appropriation Bills.—Miscellaneous Examples of—Continued.
  - Provision that no part of the sum appropriated be used for maintenance of warehouses was held to be a limitation. Volume **VII**, section **1652**.
  - An amendment providing that no part of an appropriation be used for motor mail routes unless petitioned for by patrons was held in order as a limitation on an appropriation bill. Volume **VII**, section **1653**.
  - In the absence of any statutory limitation on per diem subsistence payable from a lump sum appropriation, an amendment providing a maximum amount was held to be a limitation and in order. Volume **VII**, section **1658**.
  - A provision excepting a designated bureau from the objects for which an appropriation might be expended was held to be a limitation. Volume **VII**, section **1660**.
  - Provision that no part of an appropriation be used to prohibit use of peyote for religious purposes was held to be in order on an appropriation bill. Volume **VII**, section **1639**.
  - Provision that no part of an appropriation be used for education of any Indian whose father is a taxpayer in any State or Territory was held to be a limitation. Volume **VII**, section **1644**.
  - Provision that no part of an appropriation be expended in maintenance of more than a single approach to any national cemetery held to be in order as a limitation. Volume **VII**, section **1648**.
  - A provision denying use of an appropriation for education of pupils not residing in the District of Columbia or owning property in the District the taxes on which were in excess of cost of tuition was held to be in order on a general appropriation bill. Volume **VII**, section **1649**.
  - While it is not in order on an appropriation bill to require lettering on public vehicles it is in order to withhold the appropriation from all not lettered. Volume **IV**, section **3953**.
  - To a limiting proviso denying use of any part of an appropriation to any soldiers' home maintaining a canteen, an amendment adding "unless located within 5 miles of a city where sale of liquor is permitted" was held to be a limitation upon the limitation and in order. Volume **VII**, section **1709**.

# (97) Limitations on General Appropriation Bills.—Miscellaneous Examples of Language Held Not in Order as.

- An amendment providing that no portion of an appropriation for manufacture of stamped envelopes should be expended in printing return cards on them was ruled out of order. Volume **IV**, section **4006**.
- Provisions as to the method of doing a work have been held to involve legislation, even though the work itself might be authorized. Volume **IV**, section **3708**.
- A proviso that mail matter should be carried in cars run in a certain way was held to be legislation and not a proper limitation on the appropriation. Volume **IV**, section **3994**.
- A limitation on the amount of liability which a department may incur under existing law is legislation and not a limitation and is not in order on an appropriation bill. Volume **VII**, section **1631.**
- Authorization to an executive to reduce expenditures within his discretion is not in order as a limitation, nor does it come within the Holman rule. Volume **VII**, section **1717**.
- Denial of the use of an appropriation for expenses incident to change of stations of Army officers with specified exceptions, was held to be a limitation and in order on an appropriation bill. Volume **VIII**, section **2698**.
- A provision withholding appropriations for payment of tax refunds not approved by the Joint Committee of Internal Revenue Taxation was held not to be admissible as a limitation. Volume **VII**, section **1672**.
- To an amendment providing a limitation a substitute amendment providing in addition to the limitation a method of enforcement was held to be legislation and not in order. Volume **VII**, section **1635**.

## APPROPRIATIONS—Continued.

# (97) Limitations on General Appropriation Bills.—Miscellaneous Examples of Language Held

# Not in Order as—Continued.

- An amendment providing certain conditions precedent of an affirmative character upon which an appropriation should be available was held to be legislation and not in order on an appropriation bill. Volume **VII**, section **1720**.
- In construing an amendment offered as a limitation the practice of the House relating thereto should be construed strictly in order to avoid incorporation of legislation appropriation bills under guise of limitations. Volume **VII**, section **1720**.

# (98) Miscellaneous Decisions.

- While conference reports must be written in duplicate, it is the practice to prepare conference reports on appropriation bills in triplicate, and on occasion all conference reports have been required in triplicate. Volume **VIII**, section **3296**.
- A revenue amendment is not germane to an appropriation bill. Volume VIII, section 3038.
- To a bill providing a lump-sum appropriation for the prosecution of authorized river and harbor works an amendment designating specific works upon which the appropriation should be expended was held to be germane. Volume **VIII**, section **3008**.
- A motion to recommit may not include instructions proposing legislation in a general appropriation bill. Volume **VIII**, section **2701**.
- Appropriations provided by the supply bills are for the fiscal year and proposals to appropriate for the calendar year are not admissible. Volume VII, section 1477.
- An amendment increasing the total amount appropriated by a paragraph without increasing constituent items in the paragraph to correspond thereto was held not to be in order.Volume **VII**, section **1408**.
- A resolution providing for the investigation of a question of privilege loses its privileged character if including an appropriation. Volume **VI**, section **395**.
- The payment of a year's salary to widows of deceased Members is a gratuity, and in event of the death of the beneficiary prior to payment there is no authority to make payment to any one else. Volume **VI**, section **204**.
- Instance wherein a Senator requested elimination from appropriation bill of item reimbursing him for expenses incurred in defense of his seat. Volume **VI**, section **106**.
- Instance wherein appropriations were made for salaries of Members withheld during absence in military service. Volume VI, section 61.
- Transfer of money from one department to another in exchange for materials or services is authorized by law. Volume **VII**, section **1471**.
- In amending a Senate amendment the House is not confined within the limits of amount set by the original bill and the Senate amendment. Volume **VIII**, section **3189**.
- Decisions on the "stop-watch" or "Taylor system" and "bonus" or "premium" provisions proposed on general appropriation bills. Volume **VII**, section **1609**.

#### (99) Points of Order.

- Points of order are usually reserved when appropriation bills are referred to the Committee of the Whole in order that portions in violation of rule may be eliminated by raising points of order in committee. Volume **V**, sections **6921–6925**. Volume **VIII**, section **3450**.
- Points of order are reserved at the time of reference to Committee of the Whole only on general appropriation bills. Volume **V**, section **6926**.
- The House established many years ago the practice of striking out of an appropriation bill in Committee of the Whole such portions as contained legislation. Volume **IV**, section **3811**.
- Where points of order are reserved on an appropriation bill a portion not germane and not within the jurisdiction of the committee may be stricken out on a point of order in Committee of the Whole. Volume **IV**, section **4219**.
- A point of order being make against an entire paragraph the whole of it must go out if a portion merely is subject to the objection. Volume **V**, section **6883**.

- (99) Points of Order—Continued.
  - If the point of order is directed to the item of appropriation that item only is eliminated, but if made against the paragraph or section containing the item the entire paragraph or section goes out. Volume **VII**, section **2143**.
  - While in order "at any time," it has been held that a point of order under section 4 of rule XXI should be raised at a time consistent with the orderly consideration of the bill to which applied. Volume **VII**, section **2138**.
  - A point of order under section 4 of Rule XXI applies to the appropriation against which directed and not to the bill or section carrying it. Volume **VII**, section **2140**.
  - Under the rule forbidding consideration of appropriations in connection with bills reported by nonappropriating committees, a point of order should be directed to the item of appropriation in the bill and not to the act of reporting the bill. Volume **VII**, section **2142**.
  - The point of order that a bill reported by a nonappropriating committee contains an appropriation is properly directed to the item of appropriation and not to the act of reporting the bill. Volume **VII**, section **2143**.
  - Points of order under the rule apply to appropriations and not to the bill in which carried. Volume VII, section 2150.
  - A point of order against an appropriation reported by a committee without authority to report appropriations is in order at any time. Volume **VII**, section **2148**.
  - Points of order against appropriations in bills from committees without authority to report appropriations are properly directed against the appropriating language only, and when sustained do not affect the remainder of the bill. Volume **VII**, section **2148**

#### (100) Reappropriations.

- A provision for the reappropriation of a sum required by law to be covered into the Public Treasury was held not to be a change of law, and not to be an appropriation beyond the limit of cost. Volume **VII**, section **1152**.
- The reappropriation of an unexpended balance for an object authorized by law may be made on an appropriation bill. Volume **VII**, section **1153**.
- A proposal authorizing the Secretary of the Navy to expend unobligated balances for labor-saving devices was held to be in order on an appropriation bill. Volume **VII**, section **1154**.
- The reappropriation of unexpended balances, even for another lawful purpose than that for which originally appropriated, is in order on an appropriation bill. Volume **VII**, section **1155**.
- Reappropriations of unexpended balances to be in order on appropriation bill must specify amounts and from what previous appropriation remaining, and be for similar objects. Volume **VII**, section **1156**.
- While it is in order to provide for the reappropriation of unexpended balances in an appropriation bill, sums previously appropriated for a specific purpose may not be reappropriated for a purpose unauthorized by law. Volume **VII**, section **1157**.
- The reappropriation of unexpended balances for purposes authorized by law is in order even though for different purposes than those for which originally appropriated. Volume **VII**, section **1158**.
- While the reappropriation of unexpended balances may be made on an appropriation bill, the establishment of a revolving fund from such balances is not a mere reappropriation and is not in order. Volume **VII**, section **1160**.
- A proposition reappropriating an unexpended balance may be amended by a proposition making a direct appropriation for the same purpose. Volume **VII**, section **1161**.
- Reappropriation of sums required by law to be covered into the Treasury is in order on an appropriation bill. Volume VII, section 1162.

#### APPROPRIATIONS—Continued.

#### (100) Reappropriations—Continued.

- The reappropriation of an unexpended balance for an object authorized by law may be made on an appropriation bill. Volume **VII**, section **1253**.
- A proposition to reappropriate or make available an appropriation previously made or to divert such appropriation to any purpose other than that for which originally made is equivalent to a direct appropriation and is not in order in connection with a bill reported by a committee without authorized jurisdiction to report appropriations. Volume **VII**, section **2146**.
- Legislative direction that funds previously appropriated be used for a purpose not specified in the original appropriation was held to be an appropriation in contravention of section 4 of Rule XXI. Volume **VII**, section **2147**.

#### (101) Trust Funds.

- The appropriation of funds held in trust in the Federal treasury is legislation and is not in order on a general appropriation bill. Volume **VII**, section **1407**.
- Legislative direction for disbursements from Indian trust funds was held to constitute an appropriation within the meaning of section 4 of Rule XXI. Volume **VII**, section **2149**.

## (102) What Constitutes an Appropriation.

- To provide that an appropriation already made shall be available for a different purpose is an appropriation and exclusively within the jurisdiction of the Committee on Appropriations. Volume **VII**, section 1744.
- The language "payment therefor to be made from the appropriate appropriation" constitutes an appropriation, and is subject to a point of order when reported by a committee without authority to report appropriations. Volume **VII**, section **2148**.
- The phrase "warranted and made available for expenditures" is equivalent to "is hereby made available" and is subject to a point of order under section 4 of Rule XXI. Volume **VII**, section **2150**.
- A provision that moneys covered into the Treasury "Shall constitute a special fund, as the Secretary may direct, for the payment of" certain expenses, was construed as carrying an appropriation. Volume **VII**, section **2151**.
- Provision for establishment of a special fund, to be available with other funds appropriated for the purpose in payment of refunds, was ruled to be an appropriation and subject to a point of order under section 4 of Rule XXI. Volume **VII**, section **2152**.
- Authorization to expend receipts derived from the administration of a law, for administrative expenses, was held to be an appropriation and therefore not in order on a bill reported by a legislative committee. Volume **VII**, section **2153**.
- Direction to departmental officers to pay determinable amounts from unexpended balances is equivalent to an appropriation. Volume **VII**, section **2154**.
- Provision that disbursements "shall be paid from the appropriation made to the department for that purpose" was construed as an authorization merely and not an appropriation, and therefore not subject to a point of order under section 4 of Rule XXI. Volume **VII**, section **2156**.
- A legislative provision crediting the general account of the District of Columbia was held not to be an appropriation within the purview of the rule. Volume **VII**, section **2157**.
- Payment of a claim from surplus funds of the Sugar Equalization Board, a corporation created by act of Congress, the assets of which are by law converted into the Treasury upon liquidation of the corporation board, was held not to be subject to a point of order under section 4 of Rule XXI. Volume **VII**, section **2158**.
- Provision that the cost of certain surveys should be paid "from appropriations made for that purpose" was held not to come within the inhibition of the rule. Volume **VII**, section **2159**.
- Language authorizing payments from appropriations for purposes for which originally made does not propose an appropriation. Volume **VII**, section **2159**.

INDEX-DIGEST

# APPROPRIATIONS—Continued.

### (102) What Constitutes an Appropriation—Continued.

Provision for redemption at the treasury of adjustment certificates issued by the Secretary of Agriculture in administration of the Farm Relief Law and drawn on a special fund provided for the purpose was held not to constitute an appropriation within the meaning of section 4 of Rule XXI. Volume **VII**, section **2160**.

#### APPROVAL.

- (1) Of the Journal.—General principles.
- (2) Of the Journal.—Delayed.
- (3) Of the Journal.—In relation to amendments.
- (4) Of bills.—Presentation to the President.
- (5) Of bills.—As to what measures must be presented.
- (6) Of bills.—Form and effect of signature.
- (7) Of bills.—In relation to recess.
- (8) Of bills.—In relation to adjournment.
- (9) Of bills.—Messages announcing.
- (10) Of bills.—Returned without approval.

# (1) Of the Journal.—General Principles.

- It is the uniform practice of the House to approve its Journal for each legislative day. Volume IV, section 2731.
- In ordinary practice the Journal is approved by the House without the formal putting of the motion to vote. Volume **IV**, section **2774**.
- The Journal may neither be read nor approved until a quorum has appeared. Volume **IV**, section **2732**.
- The Journal may not be approved until a quorum has appeared. Volume VI, section 629.
- The Journal makes no mention of its own approval, except when a question is raised and a vote taken. Volume **IV**, section **2780**.
- While the Journal must be read in full on the demand of any Member such demand comes too late after the Journal has been approved. Volume VI, section 626.
- No business is in order until the Journal has been approved. Volume VI, section 637.
- The transaction of business is not in order before the reading and approval of the Journal. Volume **VI**, section **629**.
- The transaction of business, however highly privileged, is not in order before the reading and approval of the Journal. Volume **VI**, section **630**.
- Ordinarily no business may be transacted before the reading and approval of the Journal, although for a brief period another rule prevailed as to certain highly privileged matters. Volume **IV**, sections **2752–2756**.
- The Speaker declined to entertain a motion to approve the Journal without reading in full. Volume **VI**, section **628**.
- A motion to suspend the rules and approve the Journal was held in order, although the Journal had not been read, and the then highly privileged motion to fix the day to which the House should adjourn was pending. Volume **IV**, section **2758**.
- The granting by the House of unanimous consent to dispense with the reading of the Journal implies unanimous consent to its approval. Volume **VI**, section **625**.
- The Journal of the last day of a session that has adjourned without day is not read on the first day of the succeeding session. Volume **IV**, section **2742**.
- On the last legislative day of a session the Journal is sometimes read and approved, but the practice is very unusual. Volume **IV**, section **2745**.
- During the interim preceding the election of speaker and adoption of rules the Journal of the proceedings is read and approved daily. Volume **VI**, section **623**.
- The duty of preliminary approval of the Journal, the reference of bills to committees and calendars, and similar matters of clerical routine are largely delegated by the Speaker to the Clerk at the Speaker's table. Volume **VI**, section **626**.

#### APPROVAL.—Continued.

## (2) Of the Journal.—Delayed.

- Journals of more than one session remaining unapproved are taken up for approval in chronological order, although the opposite ruling has once been made. Volume **IV**, sections **2771**–**2773**.
- In 1839 the difficulties at organization prevented the daily approval of the Journal until finally on one day the Journals of several days were approved. Volume **I**, section **92**.
- The Question as to whether or not the Journal of the preceding day should be read until the Journals of days prior to that day have been approved. Volume **IV**, sections **2771–2773**.

# (3) Of the Journal.—In Relation to Amendments.

- After the Journal has been approved amendments should not be ordered. Volume **IV**, section **278**. A motion to amend the Journal takes precedence of the motion to approve it. Volume **IV**, section **2760**.
- The motion to amend the Journal takes precedence of the motion to approve it, but the motion to amend is not admitted after the preVI,ous question has been demanded on the motion to approve. Volume VI, section 633.
- A motion to amend the Journal may not be admitted after the preVI,ous question is demanded on a motion to approve. Volume **IV**, section **2770**.
- The motion to amend the Journal may not be admitted after the preVI,ous question is demanded on the motion to approve. Volume **VIII**, section **2684**.
- While the regular time for amending the Journal expires with its approval yet this role has sometimes been waived for the correction of a yea and nay vote. Volume **IV**, sections **2767–2769**.
- Where a vote actually given fails to be recorded, it is the right of the Member to have the proper correction made before the approval of the Journal. Volume **V**, sections **6061–6063**.
- Although the Journal had been approved the Speaker admitted as privileged a motion to correct a manifest error which would deprive a Member of certain rights as to the pending question. Volume **IV**, section **2788**.
- It is not in order to place on the Journal indirectly what the House has refused to place there directly. Volume **IV**, section **2805**.
- An expression of opinion as to a decision of the Chair is not in order as an amendment to the Journal. Volume **IV**, section **2848**.
- Discussion of the scope of the Speaker's power to correct the Journal before it is read. Volume IV, section 2734.

# (4) Of Bills.—Presentation to the President.

- The rule and practice as to the enrolling and signing of bills and their presentation to the President. Volume IV, section 3429.
- Enrolled bills are presented to the President by the Committee on Enrolled Bills. Volume IV, section 3429.
- The certification and presentation of enrolled bills to the President is governed by usage founded on former joint rules. Volume **IV**, section **3430**.
- The House originating a measure transmits it to the President or to the Secretary of State, as the circumstances require. Volume **VII**, section **1085**.
- The Committee on Enrolled Bills reports for entry on the Journal the date of presentation of bills to the President. Volume **IV**, section **3430**.
- Instance wherein a bill enrolled and signed by the presiding officers of the two Houses of one session was sent to the President and approved at the next session. Volume **IV**, section **3486**.
- A concurrent resolution to send to the President for approval bills which had passed both Houses in the preVI,ous session of the same Congress but which for want of time failed to reach him was treated as privileged. Volume **VII**, section **1086**.

#### APPROVAL—Continued.

- (4) Of Bills.—Presentation to the President—Continued.
  - A bill wrongly enrolled was recalled from the President, who erased his signature, and recommitted to the Committee on Enrolled Bills with instructions. Volume IV, section 3506.
  - The return of a bill which has gone to the President of the United States is requested by concurrent resolution, and such resolution when received from the Senate is treated as privileged. Volume **VII**, section **1090**.
  - A bill sent to the President but not yet signed by him was recalled by concurrent resolution. Volume VII, section 1091.
  - Instance wherein an enrolled bill recalled from the President was afterwards amended. Volume VII, section 1091.
  - An error in a bill that has gone to the President of the United States may be corrected by a joint resolution. Volume **VII**, section **1092**.
  - The President requested a duplicate copy of a bill, lost after transmission to him, by a message addressed to the House in which the bill originated. Volume **VII**, section **1093**.
  - A resolution for the reenrollment and signing of a bill which the President had declined to sign for constitutional reasons was held to be privileged. Volume **IV**, section **3493**.

#### (5) Of Bills.—As to What Measures Must be Presented.

- Every bill which was passed the two Houses is presented to the President for his signature if he approve. Volume **IV**, section **3482**.
- In general, orders, resolutions, and votes in which the concurrence of the two Houses is necessary must be presented to the President on the same condition as bills. Volume **IV**, section **3482**.
- The question as to whether or not concurrent resolutions should be sent to the President for his signature. Volume IV, section 3484.
- The question as to whether concurrent resolutions should be sent to the President for his signature. Volume **VII**, section **1084**.
- Although the requirement of the Constitution seems specific, the practice of Congress has been to present to the President for approval only such concurrent resolutions as are legislative in effect. Volume **IV**, section **3483**.
- A concurrent resolution proVI,ding for final adjournment of the two Houses is not presented to the President for approval. Volume **IV**, section **3482**.
- It has been conclusively settled that a joint resolution proposing an amendment to the Constitution should not be presented to the President for his approval. Volume **V**, section **7040**.

#### (6) Of Bills.—Form and Effect of Signature.

- The approval of a bill by the President of the United States is valid only with his signature. Volume IV, section 3490.
- At the close of the Fifty-ninth Congress the President approved bills as of the hour and minute of the calendar day instead as of the legislative day. Volume **IV**, section **3489**.
- The act of President Tyler in filing with a bill an exposition of his reasons for signing it was examined and severely criticized by a committee of the House. Volume **IV**, section **3492**.
- In 1842 a committee of the House discussed the act of President Jackson in writing above his signature of approval a memorandum as to his construction of the bill. Volume **IV**, section **3492**.
- A statute requires that bills signed by the President shall be received by the Secretary of State from the President. Volume **IV**, section **3485**.
- An enrolled bill, when signed by the President, is deposited in the office of Secretary of State. Volume IV, section 3429.
- If a bill before the disposal of a motion to reconsider the vote on its passage should be enrolled, signed, and approved by the President, its validity as a law probably could not be questioned (footnote). Volume **V**, section **5704**.

#### APPROVAL—Continued.

#### (7) Of Bills.—In Relation to Recess.

- It may be regarded as settled that the President of the United States may effectively approve a bill when Congress is in recess for a specified time. Volume **IV**, section **3493**.
- The President, in the opinion of the Attorney-General, may sign a bill at any time within ten days after Congress has adjourned for a recess. Volume **IV**, section **3496**.
- An instance where the President signed bills after Congress had adjourned for a recess. Volume VII, section 1087.
- President Johnson contended that he might not approve bills during a recess of Congress. Volume **IV**, sections **3493**, **3494**.
- A question as to the return of a vetoed bill, Congress being in recess beyond the limit of ten days. Volume **IV**, section **3496**.

# (8) Of Bills.—In Relation to Adjournment.

- A bill not returned by the President within ten days (Sundays excepted) becomes a law as if signed, unless Congress, by adjournment, prevents its return. Volume **IV**, section **3520**.
- An instance wherein the President signed a bill after the adjournment of Congress. Volume IV, section 3497.
- The President, in the opinion of the Attorney General, has the power to approve bills after adjournment sine die of the Congress which has passed them, but within 10 days (Sundays excepted) after they have been presented to him. Volume **VII**, section **1088**.
- It is usual for the President to inform the House by message of such bills as he has approved and of such as have become laws without his approval. Volume **V**, sections **6614**, **6615**.
- The President sometimes at the close of a Congress informs the House as to both the bills he has signed and those he has allowed to fail. Volume **IV**, sections **3499–3502**.
- An instance where the President communicated his omission to sign a bill through the committee appointed to notify him that Congress was about to adjourn. Volume **IV**, section **3504**.
- When the President was prevented by adjournment from returning a bill with his objections it was formerly customary for him at the next session to communicate his reason for not approving. Volume **V**, sections **6613–6620**.
- The President usually notifies the House of bills that have become laws without his approval. Volume IV, section 3503.

# (9) Of Bills.—Messages Announcing.

The President usually informs the House of his signature to a bill, but this is not necessary to the validity of the act. Volume **IV**, section **3495**.

- Announcement of approval of a bill by the President is transmitted to the House in which the bill originated. Volume **VII**, section **1089**.
- An instance where the President in announcing his approval of a bill gave his reasons for so doing. Volume **IV**, section **3491**.
- Messages from the Senate and President giving notice of bills passed or approved are entered in the Journal and published in the Record. Volume **V**, section **6593**.

# (10) Of Bills.—Returned Without Approval.

- A bill which the President does not approve he returns with his objectives to the House in which it originated. Volume **IV**, section **3520**.
- The House to which a bill is returned with the objections of the President enters the objections on the Journal and proceeds to reconsider it. Volume **IV**, section **3520**.
- If two-thirds of the House to which a bill is returned with the President's objections agree to pass it and then two-thirds of the other House agree it becomes law. Volume **IV**, section **3520**.
- On a vote on passing a bill returned with the objections of the President the yeas and nays are required to be entered into the Journal. Volume **IV**, section **3520**.

### APPROVAL—Continued.

- (10) Of Bills.—Returned Without Approval—Continued.
  - A bill passed notwithstanding the objections of the President is sent by the Presiding Officer in the House which last acts on it to the Secretary of State for preservation. Volume **IV**, section **3524**.
  - When a bill returned without the President's approval is passed by the two Houses the Secretary of State receives the bill from the Presiding Officer of the House in which it last was passed. Volume **IV**, section **3485**.
  - Since the enactment of the statute the House takes no special action in relation to transmitting to the Secretary of State bills passed over the President's veto. Volume **IV**, sections **3528**, **3529**.
  - Before the enactment of the statute the House diverted the Clerk to take to the Secretary of State its bills passed over the President's veto. Volume **IV**, sections **3525–3527**.
  - it is the practice for one House to inform the other by message of its decision that a bill returned with the President's objection shall not pass. Volume **IV**, sections **3539–3541**.
  - It is not in order to move to postpone indefinitely the consideration of a veto message of the President. Volume IV, section 3548.
  - A bill returned with the objections of the President may be laid on the table. Volume IV, section 3549.
  - Vetoed bills are sometimes referred to committees and not acted on further (footnote). Volume IV, section 3523.

In the Senate also a motion to refer a vetoed bill has been held in order. Volume IV, section 3550.

- A bill returned with the President's objections is privileged, but the same is not true of a bill reported in lieu of it. Volume **IV**, section **3531**.
- A vetoed bill having been rejected by the House the message was referred. Volume IV, section 3552.
- A veto message of the President may not be read in the absence of a quorum, even though the House be about to adjourn sine die. Volume **IV**, section **3522**.

### ARBITRATION.

- The Committee on Labor has reported on the subject of arbitration as a means of getting labor troubles. Volume IV, section 4246. Volume VII, section 1979.
- The subjects of extradition with foreign nations, international arbitration, and violations of neutrality have been within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4178a**.
- In 1916 the House originated and the Senate agreed to a measure authorizing the President to invite a conference of Governments of the world to consider the establishment of a Court of Arbitration. Volume **VI**, section **329**.

# ARBORETUM.

The importation and interstate transportation of trees, shrubs, and other nursery stock, quarantine regulations against insect pests and plant diseases, and the establishment of a national arboretum are subjects within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1863**.

### ARCHBALD, ROBERT W.

The impeachment and trial of Robert W. Archbald, U.S. Circuit Judge. Volume VI, sections 498-512.

### ARCHER.

The Illinois election case of Archer v. Allen in the Thirty-fourth Congress. Volume I, section 824.

# ARCHITECT OF THE CAPITOL.

- The Capitol power plant and its service, like the House Office Building, are under the control of the Architect of the Capitol subject to the approval of the House Office Building Commission. Volume **VIII**, section **3656**.
- The House Office Building and its service are under the supervision of the Architect of the Capitol, subject to the approval and direction of the House Office Building Commission. Volume **VIII**, section **3646**.

### ARCHITECT, SUPERVISING.

Legislation relating to the Office of the Supervising Architect of the Treasury is within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **IV**, section **4232**.

# ARID PUBLIC LANDS.

Legislative propositions relating to the care of waters on arid public lands belong to the jurisdiction of the Committee on the Public Lands and not the Committee on Irrigation and Reclamation. Volume **VII**, section **1931**.

## ARKANSAS.

In 1873 objection was made both to the substance and form of the electoral certificate of Arkansas, and the two Houses disagreeing the vote was not counted. Volume **III**, section **1969**.

Election cases from in the House:

Seventeenth Congress.-Lyon v. Bates. Volume I, section 749.

Twenty-ninth Congress.-Thomas W. Newton. Volume I, section 489.

Twenty-ninth Congress.—Newton and Yell. Volume I, section 572.

Twenty-ninth Congress.-Archibald Yell. Volume I, section 488.

Thirty-eighth Congress.-Johnson, Jacks and Rogers. Volume I, section 380.

Forty-second Congress.—Boles v. Edwards. Volume I, sections 605-608.

Forty-third Congress.-Bell v. Snyder. Volume II, section 900.

Forty-third Congress.-Bradley v. Hynes. Volume II, section 901.

Forty-third Congress.-Gause v. Hodges. Volume II, sections 892-894.

Forty-third Congress.-Gunter v. Wilshire. Volume I, section 37.

Forty-sixth Congress.-Bradley v. Slemonds. Volume II, sections 936-938.

Fifty-first Congress.-Clayton v. Breckinridge. Volume II, sections 1018, 1019.

Fifty-first Congress.-Featherstone v. Cate. Volume II, sections 1022-1024.

Election cases from in the Senate:

Thirty-eighth Congress.—Fishback and Baxter. Volume I, section 382.

Fortieth Congress.—Jones and Gardner v. McDonald and Rice. Volume I, section 389.

# ARKANSAS HOT SPRINGS.

Subjects relating to Arkansas Hot Springs Reservation are within the jurisdiction of the Committee on Public Lands. Volume IV, section 4200.

# ARMAMENT.

The disposition of war trophies and devices and the distribution of obsolete weapons and armament are subjects within the jurisdiction of the Committee on Military Affairs. Volume **VII**, section **1895**.

### ARMED FORCES.

- The driving of voters from the polls by armed force in the majority of the precincts of a county caused the rejection of the returns of the entire county. Volume **II**, section **968**.
- Although excitement and alarm prevailed in a county, with the presence of an armed force in the neighborhood of the polls, the committee did not recommend the rejection or correction of the vote. Volume **I**, section **604**.
- Discussion as to whether or not the mere presence of United States troops near the polls constituted undue influence justifying rejection of the returns. Volume II, section 926.

## ARMED FORCES—Continued.

- The mere presence of United States soldiers in the neighborhood of the polls, unaccompanied by disorderly or threatening conduct, does not vitiate the poll. Volume **II**, section **906**.
- Discussion as to whether the distribution of United States soldiers in the neighborhood of the polls justified rejection of returns for intimidation. Volume **II**, section **925**.

### ARMIES.

- No appropriation for the support of armies shall be for a longer term than two years. Volume **IV**, section **3571**.
- Interpretation of the constitutional provision limiting the duration of appropriations for the support of armies. Volume **IV**, section **3572**.

# ARMORIES.

The maintenance and equipment of arsenals and armories are within the jurisdiction of the Appropriations Committee, while the Military Affairs Committee has charge of the manufacture of small arms, equipments, etc. Volume **IV**, sections **4045–4047**.

### ARMS.

The maintenance and equipment of arsenals and armories are within the jurisdiction of the Appropriations Committee, while the Military Affairs Committee has charge of the manufacture of small arms equipments, etc. Volume **IV**, sections **4043–4047**.

### ARMSTRONG.

The election case of Burleigh and Spink v. Armstrong from Dakota Territory in the Forty-second Congress. Volume II, section 889.

### ARMY.

- (1) Jurisdiction of subjects relating to.
- (2) Acceptance of incompatible office in.
- (3) Power to investigate conduct of officers of.
- (4) Ceremonies of respect for officers of.
- (5) In general.

## (1) Jurisdiction of Subjects Relating to.

- The rules give to the Committee on Military Affairs jurisdiction of subjects relating "to the military establishment and the public defense." Volume IV, section 4179.
- The Committee on Military Affairs reports two general appropriation bills, one for the Army and the other for the Military Academy. Volume **IV**, section **4180**.
- Appropriations for the military establishment and the public defense, including the Military Academy, are by rule placed within the jurisdiction of the Committee on Military Affairs. Volume **IV**, section **4179**.
- Legislative authorization for construction of buildings for use of the Army and provisions for the control thereof are generally within the jurisdiction of the Committee on Military Affairs. Volume **IV**, section **4183**.
- Bills pertaining to Military Aviation and Army Aeronautics are reported by the Committee on Military Affairs. Volume **VII**, section **1903**.
- Legislative proposals relating to claims for expenses incurred under direction of the Army personnel belong to the jurisdiction of the Committee on Claims and not the Committee on Military Affairs. Volume **VII**, section **1998**.
- The use of Army transports and authorizations and regulations for the transportation of civilians thereon are subjects within the jurisdiction of the Committee on Military Affairs. Volume **VII**, section **1896**.

## (2) Acceptance of Incompatible Office in.

The Elections Committee found that Thomas W. Newton, already seated on prima facie showing, was entitled to the seat made vacant by Archibald Yell's acceptance of an office in the Army. Volume **I**, section **489**.

### ARMY-Continued.

### (2) Acceptance of Incompatible Office in-Continued.

- A Member who had been mustered into the military service of the United States was held by the Elections Committee to have forfeited his right to a seat. Volume **I**, section **490**.
- In 1898 the Judiciary Committee found that four Members, by accepting commissions in the Army, and being mustered into the service after taking the oath as Representatives, thereby vacated their seats. Volume **I**, section **494**.
- A Senator-elect who had before qualifying exercised the authority of an army officer de facto was held not to have vacated his seat. Volume **I**, section **491**.
- An opinion of the Judiciary Committee that persons on the retired list of the Army do not hold office under the United States in the constitutional sense. Volume **I**, section **494**.
- Form of resolution declaring vacant the seat of a Member who had become an officer in the Army. Volume I, sections 488-490.

### (3) Power to Investigate Conduct of Officers of.

- In 1810 the House after mature consideration determined that it had the right to investigate the conduct of General Wilkinson, although he was not an officer within the impeaching power of the House. Volume **III**, section **1727**.
- The House having investigated charges against General Wilkinson of the Army, the results were transmitted to the President by the hands of a committee. Volume **III**, section **1727**.
- The House by resolution called on two of its Members to state what they knew concerning charges against the Chief of the Army, then under discussion. Volume **III**, section **1726**.
- In 1807 the House after mature consideration declined to investigate charges against the Chief of the Army, but requested the President to make such an inquiry. Volume III, section 1726.
- A letter from an individual charging an officer of the Army with corruption was considered and an investigation was ordered. Volume **III**, section **1742**.

## (4) Ceremonies of Respect for Officers of.

- Eminent American soldiers have been received informally by the House. Volume V, sections 7076-7079.
- Ceremonies at the joint session to receive General Pershing. Volume VIII, section 3535.
- Observances of the House on occasions of the deaths of high officers of the Army. Volume V, sections 7201-7207.
- Observances of the House on occasions of the deaths of distinguished officers of the Army and Navy. Volume **VIII**, section **3592**.
- The House generally did not adjourn in tribute to the memories of high officers of the Revolution. Volume **V**, section **7211**.
- The House appointed a committee to attend the transfer of the remains of General Rosecrans. Volume **V**, section **7212**.

### (5) In General.

- Discussion as to the power of the Senate sitting on impeachment trials to command assistance of the military, naval, or civil service of the United States. Volume **III**, section **2158**.
- No officer of the Army or Navy shall prescribe qualifications of voters or interfere with the suffrage. Volume I, section 512.
- Service in the United States Army does not disqualify as a voter at the legal place of residence but residence may not be acquired by length of time quartered under Army orders in any particular place. Volume VI, section 148.
- Rank and prerogatives of Senators and Representatives when moving with the Army. Volume VIII, section 3674.

### ARMY, GENERAL OF.

A communication from the General of the Army transmitted directly, instead of through the Secretary of War, was received and referred, although occasioning some criticism. Volume **V**, section **6653**.

# ARMY POST.

While an appropriation for a new army post was held to involve legislation, a general appropriation for the shelter and protection of troops was held to be in order. Volume **V**, section **5783**.

### ARNELL.

The Tennessee election case of Thomas v. Arnell in the Thirty-ninth Congress. Volume I, section 680.

### ARNOLD.

The Tennessee election case of Arnold v. Lea in the Twenty-first Congress. Volume I, section 778.

# ARRAIGNMENT.

- (1) Of Members for absence.
- (2) Of an officer of the House or of the Senate.
- (3) For breach of privilege.
- (4) Of a contumacious witness.—Procedure generally.
- (5) Of a contumacious witness.—Instance of.
- (6) Of a contumacious witness.—Discharged on agreeing to testify.
- (7) Of a contumacious witness.—Committed to custody.
- (8) Of a contumacious witness.—Answer in improper form.
- (9) Of a contumacious witness.—Answer in writing.
- (10) Of a contumacious witness.—Oral answer.
- (11) Of a contumacious witness.—Counsel for.

### (1) Of Members for Absence.

- A Member under arrest for absence may not, when called on for an excuse, question the authority of the House. Volume **IV**, section **3023**.
- Less than a quorum may not order the arraignment of absent Members at a future meeting of the House. Volume IV, sections 3032-3035.
- A quorum appearing on a call, the House sometimes orders absent Members to be arraigned on the succeeding day. Volume IV, sections 3030, 3031.

# (2) Of an Officer of the House or of the Senate.

- The Clerk being arraigned to answer charges, leave was given him to address the House. Volume I, section 287.
- An officer of the House being arraigned for neglect of duty it was voted that he might answer orally. Volume I, section 291.
- The Clerk being arraigned and addressing the House in his defense the Journal merely records the fact. Volume I, section 287.
- The Journal recorded the substance of the oral answer of an officer of the House arraigned at the bar for neglect of duty. Volume **I**, section **291**.
- In response to charges made in open session, an officer of the Senate appeared voluntarily at the bar and being arraigned declined counsel. Volume **VI**, section **37**.
- In arraigning one of its officers the Senate declined to require that questions be reduced to writing, and elected to interrogate him orally. Volume VI, section 37.

### (3) For Breach of Privilege.

Form of arraignment of Randall and Whitney in 1795. Volume II, section 1600.

Samuel Houston, arrested for a breach of privilege, was arraigned at the bar of the House, informed of the charge, and informed that he might summon witnesses and employ counsel. Volume **II**, section **1616**.

### ARRAIGNMENT—Continued.

- (3) For Breach of Privilege—Continued.
  - A person arraigned at the bar of the House must be dealt with in strict accordance with the terms of the resolution ordering his arrest and arraignment. Volume **II**, section **1635**.
  - A person arraigned for contempt submitted a statement in writing, which did not appear in full in the Journal. Volume II, section 1635.
  - Instance wherein the House amended its charges against a person already arraigned for contempt. Volume II, section 1600.
  - Members are not permitted to communicate with a prisoner arraigned at the bar of the House. Volume II, section 1626.
  - The Speaker held that Members might not confer with a respondent arraigned at the bar of the House. Volume VI, section 333.
  - A person who had assaulted a Member on his way to the House, but at a place distant therefrom, was arrested on warrant of the Speaker and arraigned at the bar. Volume II, section 1626.
  - A citizen having assaulted a Member for words spoken in debate, the House arrested, arraigned, and censured him. Volume **VI**, section **333**.
  - The House arrested and arraigned at the bar a newspaper reported for alleged statements reflecting on the integrity of a Member. Volume III, section 1635.
  - The House permitted a person arraigned for contempt in 1795 to be represented before the House by counsel. Volume **II**, section **1601**.
  - A person on trial at the bar of the Senate was to be present the arraignment and examinations, but to retire during deliberations. Volume II, section 1604.
- Form of proceedings at the arraignment and censure of Charles C. Glover. Volume VI, section 333. (4) Of a Contumacious Witness.—Procedure Generally.

### (4) Of a Contumacious witness.—I focedure denerally.

- A person under arrest for contempt is arraigned before being required to answer. Volume III, section 1685.
- A contumacious witness should not be proceeded against for contempt, either before the House or under the law, until he has been arraigned and answered at the bar of the House. Volume III, section 1685.

Form of arraignment of a recalcitrant witness at the bar of the House. Volume **III**, section **1669**. Form of arraignment adopted in the case of Williamson. Volume **III**, section **1673**.

- An instance wherein a person was arraigned at the bar without a previous order of the House fixing the form of procedure. Volume **III**, section **1689**.
- In the Woolley case the House did not furnish to the respondent a copy of the report of the committee at whose suggestion he was arraigned. Volume **III**, section **1685**.
- Form of arraignment adopted in the Wolcott case. Volume III, section 1671.
- A person on trial at the bar of the House for contempt was given permission to examine witnesses. Volume III, section 1668.
- The House ordered that Whitney, under arrest for contempt, should be furnished with a copy of the report as to his alleged contempt before arraignment. Volume **III**, section **1667**.
- In the Steward case the questions and answers at the examination were recorded in the Journal, the answers being oral and not under oath. Volume **III**, section **1689**.
- The respondent retired while the House deliberated on the mode of procedure in a case of contempt. Volume III, section 1668.

## (5) Of a Contumacious Witness.—Instance of.

- In 1837, for refusing to obey the subpoena of a committee, Reuben W. Whitney was arrested and tried at the bar of the House. Volume **III**, section **1667**.
- In 1857 the House arrrested and arraigned at its bar Joseph L. Chester, a contumacious witness. Volume III, section 1670.

### ARRAIGNMENT—Continued.

- (5) Of a Contumacious Witness.—Instance of—Continued.
  - In 1858 the House arrested and arraigned J.D. Williamson for contempt in declining to respond to a subpoena. Volume **III**, section **1673**.

The witness Kilbourn was arraigned without previous adoption of a form. Volume **II**, section **1608**. James W. Simonton, a witness before a House committee, was arrested and arraigned at the bar for declining to answer a material question. Volume **III**, section **1669**.

### (6) Of a Contumacious Witness.—Discharge on Agreeing to Testify.

- In 1880 three recalcitrant witnesses were arraigned at the bar of the Senate, and having purged themselves of contempt were discharged. Volume III, section 1702.
- A person who had failed to respond to a summons was arrested and arraigned, and his excuse being satisfactory the House ordered that he be discharged when he should have testified. Volume III, sections 1674, 1675.
- Persons in contempt for declining to testify or obey a subpoena have frequently given their testimony and been discharged without arraignment before the House. Volume **III**, sections **1676– 1682.**
- A person whose arrest had been ordered for neglect to obey a subpoena having appeared and testified, the House arraigned him and then discharged him. Volume **III**, section **1687**.
- Instances wherein witnesses arraigned for contempt and agreeing to testify have not been discharged until the testimony has been given. Volume **III**, section **1688**.
- A witness being arraigned for contempt in refusing to answer a pertinent question asked by a committee, agreed, when arraigned, that he would answer if so ordered by the House. Volume III, section 1692.
- A witness arrested for contempt in refusing to answer promised to respond, and was thereupon discharged and ordered before the committee. Volume III, section 1694.

# (7) Of a Contumacious Witness.—Committed to Custody.

- A witness have declined to answer a pertinent question before a select committee was arraigned before the House, and, persisting in contumacy, was committed. Volume **III**, section **1666**.
- A recalcitrant witness, having remained obdurate when arraigned at the bar, was committed to custody. Volume **III**, section **1669**.
- It is for the House and not the Speaker to determine whether or not a person arraigned for contempt shall be heard before being ordered into custody. Volume **III**, section **1684**.

## (8) Of a Contumacious Witness.—Answer in Improper Form.

- A witness arraigned for contempt, having in his answer questioned the power of the House, was permitted to file an amended answer, which was printed om full in the Journal. Volume III, section 1673.
- A witness having, when arraigned for contempt, submitted an answer disrespectful to the House, was ordered into custody for contempt. Volume **III**, section **1693**.
- A person arraigned at the bar for contempt was permitted to amend his answer. Volume III, section 1696.

## (9) Of a Contumacious Witness.—Answer in Writing.

- In an arraignment in 1877 the answer of the respondent, prepared by his counsel, was attested. Volume III, section 1696.
- Several persons arraigned at the bar together for contempt, made an answer in writing and signed but not sworn to. Volume III, section 1698.
- Being arraigned for contempt, George F. Seward presented a written statement signed by himself and counsel, but not attested, and this answer appears in full in the Journal. Volume III, section 1699.

### ARRAIGNMENT—Continued.

- (9) Of a Contumacious Witness.—Answer in Writing—Continued.
  - In the Wolcott case the respondent when arraigned presented two answers, each in writing, sworn and subscribed, one of which appears in the Journal, while the other does not. Volume **III**, section **1671**.
  - A witness having responded orally when arraigned for contempt it was required that the answer be in writing. Volume **III**, section **1684**.
  - The answers at the arraignment in the Woolley case were in writing and one was sworn to, but neither appears in the Journal. Volume **III**, section **1685**.
  - Instance wherein the answer of a person arraigned for contempt was in writing, but not sworn to and not recorded in the Journal. Volume **III**, section **1687**.
  - When arraigned the witness Kilbourn submitted a written, unsworn answer, which does not appear in the Journal. Volume II, section 1609.

## (10) Of a Contumacious Witness.—Oral Answer.

- A witness arraigned for contempt answered orally and without being sworn. Volume III, section 1701.
- A witness arraigned at the bar of the House for contempt was permitted to answer orally. Volume III, section 1669.
- Witnesses arraigned for contempt have frequently answered orally and not under oath. Volume III, section 1688.
- An instance wherein a witness arraigned for contempt was allowed to make an unsworn oral statement, which in fact was an argument as well as an answer. Volume **III**, section **1689**.
- In the Irwin case the respondent on being arraigned made an oral unsworn answer, which does not appear in the Journal. Volume **III**, section **1690**.
- A witness arraigned at the bar for contempt and having already submitted his written answer was allowed by unanimous consent to make a verbal statement. Volume III, section 1686.

## (11) Of a Contumacious Witness.—Counsel for.

- In the resolution ordering the arrest and arraignment of Whitney the House at the same time gave him permission to have counsel. Volume **III**, section **1667**.
- A witness arraigned for contempt was accompanied by his counsel, but his request that he be heard by counsel was granted only to the extent of being permitted to respond in writing. Volume III, section 1696.
- The House denied to Kilbourn the services of counsel at his arraignment for contempt. Volume II, section 1608.
- In 1812 the opinion of the House seems to have been against permitting counsel to a contumacious witness arraigned at the bar of the House (footnote). Volume **III**, section **1666**.

# ARRANGEMENTS.

- Arrangements for the inauguration of the President elect and Vice President of the United States made by a joint committee of the two Houses. Volume **VI**, section **451**.
- The concurrent resolution creating a joint committee authorized to arrange for the quadrennial inauguration ceremonies is considered sufficient authorization for the necessary appropriations for that purpose. Volume **VI**, section **452**.
- Arrangements for the inauguration of the President of the United States, in 1933. Volume VI, section 453.

### ARREST.

- (1) Privilege of Members from.
- (2) Of Members for absence.—Speaker's warrant.
- (3) Of Members for absence.—Under new rule for call of the House.
- (4) Of Members for absence.—General practice under the old rule.

## ARREST.-Continued.

- (5) Of Members for absence.—Continuing orders.
- (6) Of Members for absence.—Excuses of.
- (7) Of Members for absence.—Their votes.
- (8) Of Members for absence.—In reference to end of the call.
- (9) Of Members for other reasons.
- (10) Of an officer of the House.
- (11) Of witnesses for contempt.—General practice.
- (12) Of witnesses for contempt.—Instances of.
- (13) Of witnesses for contempt.—Counsel of.
- (14) Of witnesses for contempt.-Discharge of.
- (15) Of other persons by House.
- (16) Of respondent in an impeachment.
- (17) Practice as to warrant and return.
- (18) Imprisonment.

### (1) Privilege of Members from.

- The Constitution grants to Members privilege from arrest under certain conditions. Volume III, section 2670.
- The constitutional privilege of Members in the matter of arrest has been construed to exempt from subpoena during sessions of Congress. Volume **VI**, section **588**.
- The words "treason, felony, and breach of the peace" in the constitutional guarantee of privilege have been construed to mean all indictable crimes. Volume **III**, section **2673**.
- Interpretation of word "felony" as related to the privilege of a Member from arrest. Volume III, section 2676.
- On suggestion based on a newspaper report the House investigated the arrest and detention of a Member by authority of a court. Volume **III**, section **2676**.
- A Member having been arrested and detained under mesne process in a civil suit, the House liberated him and restored him to his seat by the hands of its own officer. Volume III, section **2676.**
- The House has decided that a Member arrested during vacation was entitled to discharge from arrest and imprisonment on the assembling of Congress. Volume **III**, section **2676**.
- Jefferson's discussion of the privilege conferred on Members by the Constitution, especially as to arrest, summons, etc. Volume III, section 2672.
- All criminal offenses are comprehended by the terms "treason, felony, and breach of the peace," as used in the Constitution, excepting these cases from the operation of the privilege from arrest therein conferred upon Senators and Representatives during their attendance of the sessions of their respective Houses, and in going to and returning from the same. Volume **VI**, section **589**.

# (2) Of Members for Absence.—Speaker's Warrant.

- Discussion of the authority of the Speaker to issue a warrant for the arrest of absent Members during a call of the House. Volume IV, section 3043.
- A motion directing the Speaker to issue his warrant for the arrest of absent Members being pending, a motion to dispense with further proceedings under the call was ruled out. Volume **IV**, section **3036**.
- Form of warrant for the arrest of absent Members under the old rule for a call of the House (footnote). Volume **IV**, section **2982**.
- Form of warrant issued under the new rule for a call of the house (footnote). Volume **IV**, section **3041**.
- Form of resolution for the arrest of Members absent without leave. Volume VI, section 686.
- Form of resolution for directing the Sergeant at Arms to arrest absent Members. Volume VI, section 684.
- A Member having escaped from arrest during a call of the House it was held that he might not be brought back on the same warrant. Volume **IV**, section **3022**.

### ARREST-Continued.

- (2) Of Members for Absence.—Speaker's Warrant—Continued.
  - A Member complaining that he had been wrongfully arrested during a call of the House the House ordered the Sergeant-at-Arms to investigate and amend the return of his writ. Volume **IV**, section **3021**.
  - A motion directing the Speaker to issue warrant for arrest of absentees may be entertained during proceedings to secure the attendance of a quorum. Volume **VI**, section **681**.
  - The House having agreed to a motion directing the issuance of a warrant for arrest of absentees during proceedings to secure a quorum, the Speaker disregarded the direction and declined to sign the warrant. Volume **VI**, section **681**.
  - The Sergeant-at-Arms having made no report of this execution of an order of arrest and no excessive delay appearing, a motion summoning him to report was held not to be of privilege. Volume III, section 2618.
  - A resolution authorizing the Sergeant-at-Arms to arrest absentees is not debatable. Volume VI, section 686.

### (3) Of Members for Absence.--Under New Rule for Call of the House.

- The process of arresting absent Members under the new rule for a call of the House. Volume IV, section **3041**.
- Proceedings of arrest of Members and arraignment at the bar, under section 4 of Rule XV, for securing attendance of a quorum. Volume **IV**, section **3044**.
- Under the new rule for a call of the House a resolution of the House is not required to empower the Sergeant-at-Arms to bring in absentees. Volume **IV**, section **3049**.
- On a call of the House under the new rule the Sergeant-at-Arms is required to detain those Members who are present and bring in absentees. Volume **IV**, sections **3045–3048**.
- Instance wherein the House authorized the Speaker to issue warrant for the arrest of absentees Volume VI, section 638.
- A proposition to arrest members absent without leave is in order during proceedings to secure a quorum. Volume VI, section 685.
- Instance wherein the House ordered the arrest of absentees during proceedings to secure a quorum. Volume VI, section 686.
- Under a call of the House warrants for the arrest of Members may be issued by the Speaker pro tempore. Volume VI, section 688.
- The process of arresting absent Members under a call of the House. Volume VI, section 690.
- Under the rule for a call of the House, the Speaker issues warrants for arrest of absentees without further authorization from the House. Volume **VI**, section **702**.

# (4) Of Members for Absence.—General Practice Under the Old Rule.

- Form of resolution for directing the Sergeant-at-Arms to arrest absent Members (footnote). Volume VI, section 3018.
- Under the old rule for a call of the House an order of arrest for absent Members may be made after a single calling of the roll. Volume **IV**, sections **3015**, **3016**.
- On a call of the House the Sergeant-at-Arms is required to execute an order of arrest wherever the Members referred to may be found. Volume **IV**, section **3017**.
- A proposition to arrest Members who absent themselves after answering on a call of the House is in order during continuance of the call. Volume **IV**, section **3018**.
- A Member who appears and answers during a call of the House is not subject to arrest for absence. Volume IV, section 3019.
- Leave for a committee to sit during sessions of the House does not release its Members from liability to arrest during a call of the House. Volume **IV**, section **3020**.
- For permitting a Member under arrest to escape, the Doorkeeper was arraigned at the bar of the House. Volume I, section 291.
- Those present on a call of the House may prescribe a fine as the condition on which an arrested Member may be discharged. Volume **IV**, sections **3013**, **3014**.

### ARREST-Continued.

### (5) Of Members for Absence.—Continuing Orders.

- A quorum appearing on a call the House sometimes orders absent Members to be arraigned on the succeeding day. Volume IV, sections 3030, 3031.
- Less than a quorum may not order the arraignment of absent Members at a future meeting of the House. Volume IV, sections 3032-3035.
- Under proceedings of a call of the House, and sometimes by less than a quorum, the House has made an order of arrest which continued beyond that day's session. Volume **IV**, sections **3025–3029**.
- Instance wherein the Sergeant-at-Arms reported at the bar of the House his proceedings under a continuing order of arrest. Volume **IV**, section **3017**.
- A question as to the constitutionality and propriety of a continuing order of arrest was held not to supersede a motion to discharge the Sergeant-at-Arms from further execution of the order. Volume III, section 2617.

# (6) Of Members for Absence.—Excuses of.

- A Member under arrest for absence may not, when called on for an excuse, question the authority of the House. Volume **IV**, section **3023**.
- After the roll has been called for excuses and the House has ordered the arrest of those who are unexcused, a motion to excuse an absentee is in order when he is brought to the bar. Volume **IV**, section **3012**.
- Pairs do not excuse from attendance or exempt from arrest under a call of the House. Volume III, section 3081.

### (7) Of Members for Absence.—Their Votes.

- Members present in custody of the Sergeant-at-Arms for absence were permitted to vote on a motion to excuse another Member for a similar offense. Volume V, sections **5937–5940**.
- The Speaker declined to assume the authority to deprive Members present in custody of the Sergeant-at-Arms of the right to vote. Volume V, section 5937.
- The former practice of presenting Members at the bar during a call of the House is obsolete, and Members now report to the Clerk and are recorded without being formally excused unless brought in under compulsion. Volume **VI**, section **684**.

### (8) Of Members for Absence.—In Reference to End of the Call.

- The motion to dispense with proceedings under a call is in order, although Members under arrest may not have had opportunity to make excuses. Volume **IV**, section **3039**.
- A motion to dispense with proceedings under the call, having been once entertained, was ruled not to be in order again pending a motion for the arrest of absent Members. Volume **IV**, section **3037**.
- A motion to dispense with proceedings under a call of the House is not in order pending a motion that the Sergeant-at-Arms take into custody absent Members. Volume **IV**, section **3029**.

# (9) Of Members for Other Reasons.

- After abandoning a proposition to expel, the House arrested and censured a Member for gross personalities aimed at another Member and for deception of the Speaker when the latter had proposed to prevent the utterances. Volume **II**, section **1251**.
- A Delegate who had used insulting language in debate and declined to retract it was by order of the House arrested, brought to the bar, and censured by the Speaker. Volume II, section 1305.
- Proceedings when it is necessary to put a Member under arrest, or when on public inquiry matter arises affecting a Member. Volume II, section 1238.
- A committee asserted the power of the House to arrest and imprison recalcitrant Members in order to compel obedience to its summons. Volume **VI**, section **537**.

### ARREST-Continued.

# (10) Of an Officer of the House.

- The Clerk being arraigned and addressing the House in his defense, the Journal merely records the fact. Volume I, section 287.
- For misappropriation of funds the House arrested its Clerk and arraigned him at the bar. Volume I, section 287.
- The Clerk being arraigned to answer charges leave was given him to address the House. Volume I, section 287.
- An officer of the House being arraigned for neglect of duty it was voted that he might answer orally. Volume **I**, section **291**.
- The arrest by a civil magistrate of an officer of the House for an act performed in the service of the House was deemed a high breach of privilege. Volume **II**, section **1605**.

# (11) Of Witnesses for Contempt.—General Practice.

- An early discussion as to form of resolution ordering the arrest of a contumacious witness. Volume III, section 1714.
- A warrant for the arrest of a recalcitrant witness may issue without previous subpoena where service on the witness is a question of doubt. Volume **VI**, section **348**.
- The same presumption of regularity attaches to action by the Senate in directing the arrest of a recusant witness that applies to the proceedings of the courts. Volume **VI**, section **349**.
- In ordering the arrest of a witness for contempt the House embodied in a preamble the report of the committee showing the alleged contempt. Volume **III**, section **1701**.
- A subpoena having been served by a deputy sergeant-at-arms a certificate of his appointment should accompany a report requesting arrest of the witness for contempt. Volume **III**, section **1701**.
- A witness having declined to attend and produce documents, the Senate by resolution ordered his arrest. Volume **VI**, section **339**.
- The House held valid a report transmitted by telegraph from an investigating committee, and ordered the arrest of a person for contempt on the strength of it. Volume III, section 1695.
- The action of a subcommittee in arresting a recalcitrant witness having been criticized in a letter addressed to the chairman, the committee reported the proceedings to the House, with recommendations for an investigation. Volume **VI**, section **531**.
- In providing for the arrest of a recalcitrant witness it is unnecessary for the Senate in inditing the resolution to determine whether the testimony sought and refused was pertinent to the inquiry. Volume **VI**, section **347**.
- It was not thought necessary that mileage and fees should be tendered a witness before arresting him for contempt in declining to answer. Volume **III**, section **1701**.

The order of arrest sometimes specifies that it shall be made either by the Sergeant-at-Arms or his special messenger. Volume III, section 1688.

- A question as to issuing a warrant for the arrest of a person who has avoided a summons by seeking a foreign country. Volume **III**, section **1805**.
- Form of arraignment adopted in the Wolcott case. Volume III, section 1671.

Form of arraignment adopted in the case of Williamson. Volume III, section 1673.

The witness Kilbourn was arraigned without previous adoption of a form. Volume **II**, section **1608**. A witness contumacious before a committee is not given a second opportunity in the committee before the House orders his arrest for contempt. Volume **III**, section **1671**.

A joint committee has ordered a contumacious witness into custody. Volume III, section 1720.

- The House ordered that Whitney, under arrest for contempt, should be furnished with a copy of the report as to his alleged contempt before arraignment. Volume **III**, section **1667**.
- A witness arraigned at the bar for contempt, and having already submitted his written answers, was allowed by unanimous consent to make a verbal statement. Volume III, section 1686.

### ARREST-Continued.

- (11) Of Witnesses for Contempt.—General Practice—Continued.
  - A witness having, when arraigned for contempt, submitted an answer disrespectful to the House, he was ordered into custody for contempt. Volume **III**, section **1693**.
  - Instance wherein the answer of a person arraigned for contempt was in writing, but not sworn to, and not recorded in the Journal. Volume **III**, section **1687**.
  - An instance wherein a person was arraigned at the bar without a previous order of the House fixing the form of procedure. Volume **III**, section **1689**.
  - The respondent retired while the House deliberated on the mode of procedure in a case of contempt. Volume III, section 1668.
  - A person arraigned at the bar of the House must be dealt with in strict accordance with the terms of the resolution ordering his arrest and arraignment. Volume **II**, section **1635**.
  - A witness being arraigned for contempt in refusing to answer a pertinent question asked by a committee, agreed, when arraigned, that he would answer if so ordered by the House. Volume III, section 1692.
  - A witness having refused to answer certain questions propounded to him by a special committee of the Senate duly authorized to investigate the subject of inquiry, the Senate issued a warrant for this arrest and certified its committee's report of the circumstances to the district attorney. Volume **VI**, section **346**.
  - In 1860 a proposition to arrest a Government official for refusing to produce a paper which he declared to be entirely private in its nature was abandoned after discussion. Volume **III**, section **1683**.
  - Instances wherein the House has ordered arrests which do not appear to have been made. Volume III, sections 1707-1711.

## (12) Of Witnesses for Contempt.—Instances of.

- In 1837, for refusing to obey the subpoena of a committee, Reuben M. Whitney was arrested and tried at the bar of the House. Volume **III**, section **1667**.
- In 1858 the House imprisoned John W. Wolcott for contempt in refusing, as a witness, to answer a question which he contended was inquisitorial, but which the House held to be pertinent. Volume III, section 1671.
- In 1857 the House arrested and arraigned at its bar Joseph L. Chester, a contumacious witness. Volume III, section 1670.
- In 1858 the House arrested and arraigned J. D. Williamson for contempt in declining to respond to a subpoena. Volume **III**, section **1673**.
- James W. Simonton, a witness before a House committee, was arrested and arraigned at the bar for declining to answer a material question. Volume **III**, section **1669**.
- Various instances of arrest for contempt of the Senate. Volume III, sections 1703-1706.
- A witness having refused to testify before a subcommittee was arrested and detained in custody. Volume VI, section 531.

#### (13) Of Witnesses for Contempt.—Counsel of.

- In the resolution ordering the arrest and arraignment of Whitney the House at the same time gave him permission to have counsel. Volume **III**, section **1667**.
- A witness arraigned for contempt was accompanied by his counsel, but his request that he be heard by counsel was granted only to the extent of being permitted to respond in writing. Volume **III**, section **1696**.
- In an arraignment in 1877 the answer of the respondent prepared by his counsel was attested. Volume III, section 1696.
- A person having been arrested for contempt, a communication from his counsel was laid before the House. Volume **III**, section **1695**.

## (14) Of Witnesses for Contempt.—Discharge of.

Persons in contempt for declining to testify or obey a subpoena have frequently given their testimony and been discharged without arraignment before the House. Volume **III**, sections **1676–1682**.

### Arrest-Continued.

- (14) Of Witnesses for Contempt.—Discharge of—Continued.
  - A witness having promised when arraigned to testify before a committee, the House gave him permission to do so, but did not discharge him from custody until the committee reported that he had purged himself. Volume **III**, section **1701**.
  - A person who had failed to respond to a summons was arrested and arraigned, and his excuse being satisfactory the House ordered that he be discharged when he should have testified. Volume III, sections 1674, 1675.
  - A person whose arrest had been ordered for neglect to obey a subpoena having appeared and testified, the House arraigned him and then discharged him. Volume **III**, section **1687**.
  - A witness being ordered by the House to answer a pertinent question before a committee was then removed from the bar, and later, on report of the committee that he had answered, was discharged. Volume **III**, section **1692**.
  - The House having ordered the arrest of a person who had failed to obey a subpoena from a committee, and who later made explanation, an order was passed discharging him without arraignment. Volume **III**, section **1691**.
  - A witness arrested for contempt in refusing to answer promised to respond, and was thereupon discharged and ordered before the committee. Volume III, section 1694.
  - At the end of a Congress the House, by a general order, directed the discharge of all persons in custody for contempt. Volume **III**, section **1698**.

### (15) Of Other Persons by House.

- A person who had assaulted a Member on his way to the House, but at a place distant therefrom, was arrested on warrant of the Speaker and arraigned at the bar. Volume **II**, section **1626**.
- After debate the House ordered a warrant to issue for arrest of a person who had violated its privileges by assaulting a Member. Volume **VI**, section **332**.
- A citizen having assaulted a Member for words spoken in debate, the House arrested, arraigned, and censured him. Volume VI, section 333.
- On the evidence of Members, who in their places gave information of attempts to bribe them, the House issued an order for the arrest of the person charged with the offense. Volume **II**, section **1599**.
- A citizen having attempted to bribe a Member the House arrested, tried, and punished him. Volume II, section 1606.
- A person who had wounded one of the police of the Capitol was, by the House, committed to the custody of the Sergeant-at-Arms while a committee was instructed to investigate. Volume **II**, section **1561**.
- A spectator in the gallery having created disturbance, the Speaker ordered his arrest. Volume II, section 1651.
- The House arrested and arraigned at the bar a newspaper reporter for alleged statements reflecting on the integrity of a Member. Volume II, section 1635.
- The supposed author of an anonymous newspaper charge against a Member not named was arrested and interrogated at the bar of the House. Volume **II**, section **1633**.
- The Senate committed John Nugent for contempt in publishing a treaty pending in executive session. Volume II, section 1640.
- William Duane, for a publication tending to defame the Senate, was found guilty of contempt and imprisoned by order of that body. Volume **II**, section **1604**.
- Form of proceedings at the trial of William Duane at the bar of the Senate. Volume II, section 1601.
- To obviate the necessity of clearing the galleries the Senate authorized the Sergeant-at-Arms to arrest any person disturbing the proceedings. Volume **V**, section **17311**.
- By direction of the House, the Speaker issued and the Sergeant-at-Arms served a warrant for the arrest of a person charged with contempt of the House. Volume **VI**, section **532**.

## Arrest-Continued.

# (16) Of Respondent in an Impeachment.

- It was concluded by a Senate committee in Pickering's impeachment that the Senate had no power to take into custody the body of the accused. Volume **III**, section **2324**.
- Upon the impeachment of William Blount the Senate took him into custody and required bonds for his appearance, and informed the House thereof. Volume **III**, section **2296**.
- A Senator impeached by the House of Representatives was arrested by order of the Senate and released only on surety. Volume II, section 1263.

## (17) Practice as to Warrant and Return.

- Arrests are made by the Sergeant-at-Arms on authority of a warrant duly signed, attested, and sealed, and on performing the duty that officer makes return on the warrant. Volume **II**, section **1599**.
- The Speaker has authority to issue a warrant of arrest only by order of the House. Volume I, section 287.
- The Clerk being incapacitated, the House authorized the chief assistant clerk to attest a warrant and exercise the other functions of the Clerk. Volume **I**, section **287**.
- Form of warrant and return in case of arrest of a witness for contumacy. Volume III, section 1671.
- The Sergeant-at-Arms having arrested Williamson by order of the House made his return verbally. Volume III, section 1673.
- Verbal return of the Sergeant-at-Arms on presenting a witness under arrest for contempt.Volume III, section 1697.
- Form of warrant signed by the President of the Senate for taking William Duane into custody. Volume II, section 1604.
- In the Wolcott case the House provided that the resolution ordering him to be taken into custody should be a sufficient warrant. Volume **III**, section **1671**.
- Discussion of the power of the House to issue a general warrant. Volume II, section 1606.
- A warrant of commitment "need not set forth the particular facts which constitute the alleged contempt." Volume II, section 1640.

## (18) Imprisonment.

- The House declined to commit to custody an alleged contumacious witness until he had been arraigned and answered at the bar of the House. Volume **III**, section **1689**.
- The House having ordered a person into custody "until he shall purge himself of said contempt" he was, on purging himself, discharged without further order. Volume **III**, section **1684**.
- A discussion as to the power of the House to imprison for a period after the adjournment of the session. Volume II, section 1629.
- No court "may inquire directly into the correctness or propriety" of a commitment by either House, or discharge the prisoner on habeas corpus. Volume **II**, section **1640**.
- A person arrested by order of the House secured a writ of habeas corpus and was released on his own recognizance. Volume VI, section 532.
- The House having considered and determined the disposition of a person in custody, a further proposition relating thereto was held not to privileged. Volume **III**, section **1715**.
- A resolution relating to the discharge of a person in custody for contempt is a matter of privilege. Volume III, section 1672.

### Arsenals.

The maintenance and equipment of arsenals and armories are within the jurisdiction of the Appropriations Committee, while the Military Affairs Committee has charge of the manufactured of small arms, equipment, etc. Volume **IV**, sections **4045–4047**.

### Art.

No work of art not the property of the Government shall be exhibited in the Capitol and no room shall be used for private studios without permission of the Joint Committee on the Library. Volume V, section 7312.

## ART-Continued.

- The rules give to the Joint Committee on the Library jurisdiction "touching the Library of Congress, statuary, and pictures." Volume **IV**, section **4337**.
- The acceptance of works of art for the Capitol and control of the Botanic Garden are vested in the Committee on the Library. Volume **IV**, section **4337**.
- Bills relating to the statues, paintings, and other works of art have been reported by the House branch of the Joint Committee on the Library. Volume **VII**, section **2082**.
- The arrangement of the Hall of the House and Statuary Hall, and the acceptance of works of art to be placed therein are subjects within the jurisdiction of the House branch of the Joint Committee on the Library. Volume **VII**, section **2083**.

## ARTHUR, CHESTER A., of New York, Vice-President.

Decision on question of order relating to-Casting vote. Volume V, section 5975.

## ASSASSINATION.

An election case having been suspended by the assassination of contestant the House directed the Elections Committee to inquire and report as to further proceedings. Volume II, section 1018.

## ASSAULTS.

- (1) On Members for words spoken in debate.
- (2) On Members on their way to the House, or while it is in session.
- (3) Between Members in the House and elsewhere.
- (4) Between Members in Committee on the Whole.
- (5) On a Senator by a Member.
- (6) Between Senators in the Senate.
- (7) General cases of.

# (1) On Members for Words Spoken in Debate.

- For assaulting a Member for words spoken in debate Samuel Houston was censured by the House in 1832. Volume II, sections 1616-1619.
- After debate the House ordered a warrant to issue for arrest of a person who had violated its privileges by assaulting a Member. Volume **II**, section **1616**.
- The complaint of a Member that he had been assaulted for words spoken in debate was made in the form of a letter to the Speaker, accompanied by an affidavit. Volume II, section 1616.
- It being doubtful whether or not an assault on a Member had been for words spoken in debate no action was taken. Volume II, section 1620.
- For attempted intimidation and assault upon a Member, A. P. Field was arrested and censured at the bar of the House for breach of privilege. Volume II, section 1625.
- The House is empowered under the Constitution to punish as a contempt against it a breach of its privileges committed by assault on one of its Members for words spoken in debate. Volume **VI**, section **332**.
- A citizen having assaulted a Member for words spoken in debate, the House arrested, arraigned, and censured him. Volume VI, section 333.
- After debate the House ordered a warrant to issue for arrest of a person who had violated its privileges by assaulting a Member. Volume **VI**, section **332**.
- Assault committed on a Member for words spoken in debate constitutes a contempt of the House in which he is then sitting although the words may have been spoken in a prior House. Volume **VI**, section **332**.

## (2) Members on Their Way to the House, or While it is in Session.

For assaulting a Member returning to the House from an absence on leave Patrick Woods was committed for a term extending beyond the adjournment of the session, but not beyond the term of the existing House. Volume **II**, section **1628**.

## ASSAULTS-Continued.

- (2) On Members on Their Way to the House, or While it is in Session-Continued.
  - A Member having in a letter to the Speaker complained that he had been assaulted on his way to attend the House, the matter was held to be a question of privilege. Volume II, section 1626.
  - An assault upon a Member within the walls of the Capitol, when the House was not in session, was deemed a breach of privilege, although it arose from a cause not connected with the Member's representative capacity. Volume **II**, section **1624**.

## (3) Between Members in the House and Elsewhere.

- The parliamentary law as to treatment of Members between whom warm words or an assault have passed. Volume II, section 1641.
- While the House was investigating a difficulty between two Members it declared that it would be considered a high breach of privilege if either should enter into a personal contest pending decision. Volume II, section 1642.
- The attack of Matthew Lyon on Roger Griswold in 1798. Volume II, sections 1642, 1643.
- After their affray on the floor Messrs. Lyon and Griswold were required to pledge themselves before the Speaker to keep the peace during the session. Volume **II**, section **1643**.
- From Members between whom warm words or an assault has passed on the floor the House has exacted apologies. Volume II, sections 1646, 1647.
- The House has frequently allowed personal difficulties arising in debate, and even violent assaults, to pass without notice, the Members concerned making apologies either personally or through other Members. Volume **II**, sections **1658–1662**.
- The intervention of other business does not prevent the House from taking up and dealing with a breach of privilege (footnote). Volume II, section 1647.
- The House, after declining to expel, censured a Member for contempt in assaulting another Member for words spoken in debate. Volume II, section 1656.
- An assault by one Member on another for words spoken in debate was made the subject of an investigation by a select committee. Volume **II**, section **1655**.
- Three Members of the House were ordered to the bar of the House to answer for a contempt of privilege in being present at and assisting in an assault between two other Members. Volume II, section 1654.
- A resolution for the investigation of an alleged assault of one Member on another at a place outside of the Capitol was admitted as of privilege. Volume **II**, section **1645**.
- A committee having general authority to examine and recommend in relation to an assault between two Members was held to have authority also to recommend censure of other Members implicated. Volume **II**, section **1656**.

### (4) Between Members in Committee of the Whole.

- For an assault during debate in Committee of the Whole, the House, after expulsion had been suggested, exacted apologies from two Members. Volume **II**, section **1657**.
- Members who had committed an assault in Committee of the Whole apologized to the House, although the chairman of the committee had made no report of the occurrence. Volume II, section 1652.
- Two Members having assaulted one another in Committee of the Whole, the House appointed a committee of inquiry, although the two Members had severally explained to the House and reconciled their quarrel. Volume II, section 1651.
- Warm words and an assault having passed between two Members in Committee of the Whole, the House required them to apologize "for violating its privileges and offending its dignity." Volume II, section 1616.
- For an assault during debate in Committee of the Whole, the House, after expulsion had been suggested, exacted apologies from a Member. Volume **II**, section **1650**.
- Two Members having created disorder in Committee of the Whole by an encounter, the Speaker took the chair and restored order, and the House immediately referred the subject to a select committee. Volume **II**, section **1650**.

### ASSAULTS-Continued.

### (4) Between Members in Committee of the Whole—Continued.

- Two Members having assaulted one another in Committee of the Whole, the House declined to permit the committee to resume its sitting until a committee to investigate the facts of the disorder had been appointed. Volume **II**, section **1649**.
- Two Members having created disorder in Committee of the Whole, the Speaker took the chair and restored order, whereupon the committee rose and the House adjourned before taking action on the disorder. Volume II, section 1657.
- An assault occurring between two Members in Committee of the Whole, the committee rose and the Speaker restored order before receiving the report. Volume II, section 1652.
- An apology of Members for an assault committed in Committee of the Whole was not placed in the Journal. Volume II, section 1652.

### (5) On a Senator by a Member.

- A Member of the House having assaulted a Senator for words spoken in debate, the Senate examined the breach of privilege and transmitted the report to the House for action. Volume **II**, section **1622**.
- The House censured a Member for being concerned in an assault on a Senator. Volume II, section 1621.
- The House failed to agree to a resolution to expel a Member for assaulting a Senator. Volume II, section 1621.
- A proposition relating to an assault on a Senator by a Member was held in order as a question of privilege. Volume II, section 1621.

### (6) Between Senators in the Senate.

- Reference to an affray between two Senators on the floor of the Senate in 1850. Volume II, section 1664.
- For unparliamentary language and an assault two Senators were declared in contempt, and later were censured. Volume II, section 1665.

### (7) General Cases of.

- The President, by message, complained to the House that his Secretary immediately after delivering a message to the House had been assaulted in the Capitol. Volume II, section 1615.
- An assault upon the clerk of a committee within the walls of the Capitol was held to be a breach of privilege. Volume II, section 1629.
- One reporter having assaulted another in the presence of the House, punishment for breach of privilege was inflicted. Volume II, section 1630.
- A person who had wounded one of the police of the Capitol was, by the House, committed to the custody of the Sergeant-at-Arms, while a committee was instructed to investigate. Volume **II**, section **1651**.

## ASSAY OFFICES.

- Subjects relating to mints and assay offices are within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **IV**, section **4094**. Volume **VII**, section **1798**.
- An appropriation for maintenance of an assay office permanently established by law was held to be in order on an appropriation bill. Volume **VII**, section **1269**.

## ASSEMBLIES.

The Speaker and President of the Senate have discretion as to the use of the Capitol grounds for processions, assemblies, music, and speeches on occasions of national interest. Volume **V**, section **7312**.

### ASSENT.

As to the power of a State to recall its assent to a constitutional amendment. Volume V, section 7042.

### ASSIGNMENT OF ROOMS.

The control of the Speaker extends only to the "unappropriated rooms" of the House wing, and the House itself controls the disposition of the other rooms. Volume **V**, sections **7273–7281**.

# ATHERTON.

The Senate election case of Charles G. Atherton, of New Hampshire, in the Thirty-third Congress. Volume **V**, section **6689**.

## ATKINSON.

The West Virginia election case of Atkinson v. Pendleton in the Fifty-first Congress. Volume II, sections 1020, 1021.

# AT LARGE.

The House in 1842 declared entitled to seats Members elected at large in several States, although the law of Congress required election by districts. Volume **I**, section **310**.

# ATTACHÉS

An appropriation for commercial attachés to be appointed by the Secretary of Commerce was held by the House to be authorized by the organic law creating the Department of Commerce. Volume **VII**, section **1257**.

## ATTACHMENT.

- The Senate and not the Presiding Officer decides on a motion for attachment of a witness. Volume III, sections 2152, 2153.
- The party impeached at the bar of the Lords not appearing, his goods may be arrested, and they may proceed. Volume III, section 2116.
- Form of order for attachment of delinquent witness. Volume VI, section 486.
- A dilatory witness who failed to appear until after attachment had been ordered was admonished by the President pro tempore. Volume **VI**, section **486**.
- The issuance of process for the attachment of a witness was held not to bar the admission of depositions by such witness pending his arrival. Volume **VI**, section **523**.

### ATTENDANCE.

- A smaller number than a quorum may adjourn from day to day and compel the attendance of absent Members. Volume **IV**, section **2980**.
- Form and history of Rule VIII, section 1, relating to attendance and voting of Members. Volume V, section 5941.
- A motion directing the Speaker to issue warrant for arrest of absentees may be entertained during proceedings to secure the attendance of a quorum. Volume **VI**, section **681**.
- Although the fact of election was unquestioned, a Senator-elect delayed attendance until credentials were received. Volume VI, section 157.
- Pairs do not excuse from attendance or exempt from arrest under a call of the House. Volume VII, section 3081.
- The recording of members of a committee as present on their telephonic request does not constitute attendance and physical presence is necessary to make a quorum for the transaction of business. Volume **VI**, section **345**.
- The Committee on the Judiciary has reported bills relating to the meeting of Congress, the attendance of Members, and their appointment to incompatible offices. Volume **IV**, section **4077**.
- The Commons attend generally in impeachment trials, but not when the Lords consider the answer on proofs, or determine judgment. Volume **III**, section **2027**.
- In 1830, during the impeachment trial of Judge Peck, the House reconsidered its decision to attend the trial daily. Volume **III**, section **2028**.
- The Commons attend impeachment trials in Committee of the Whole, or otherwise, at discretion, and appoint managers to conduct proof. Volume **III**, section **2027**.
- The presence of the Commons is considered necessary at the answer and the judgment in impeachment cases. Volume **III**, section **2027**.

### ATTENDANCE—Continued.

The managers were excused from attendance on the sessions of the House during the course of the trial in the Senate. Volume VI, section 521.

### ATTEST.

- The Clerk being incapacitated, the House authorized the chief assistant clerk to attest a warrant and exercise the other functions of the Clerk. Volume **I**, section **287**.
- In the Kilbourn case the subpoena was attested for the Clerk by deputy. Volume **II**, section **1608**. The House directed the return of a Senate bill not attested by the Secretary. Volume **IV**, section **3426**.
- The law for transcribing and attestation of testimony in an election case. Volume **I**, section **702**. Form of subscription of witness to testimony and attestation thereof in examination preliminary to the Peck trial. Volume **III**, section **2041**.
- The article of impeachment in the Peck case was signed by the Speaker and attested by the Clerk. Volume III, section 2370.
- The articles impeaching President Johnson were signed by the Speaker and attested by the Clerk. Volume III, section 2420.
- The articles of impeachment, signed by the Speaker and attested by the Clerk, after being read by chairman of the managers, were handed to the Secretary of the Senate. Volume **VI**, section **501**.

# ATTORNEY GENERAL.

- The investigation of charges against Attorney General Harry M. Daugherty. Volume VI, section 536.
- Instance wherein a Member rising to a question of privilege, impeached the Attorney General on his responsibility as a Member of the House. Volume **VI**, section **536**.
- There is not constitutional objection to the election of a Member to the Board of Managers of the Soldiers' Home, although in the opinion of the Attorney General such election appears contrary to public policy. Volume **VI**, section **63**.
- Opinion of the Attorney General on the law authorizing the franking of public documents. Volume VI, section 221.
- Opinion of the Attorney General as to construction of the statute forbidding Members being interested in contracts. Volume VI, section 225.
- The President, in the opinion of the Attorney General, has the power to approve bills after adjournment sine die of the Congress which has passed them, but within 10 days (Sundays excepted) after they have been presented to him. Volume **VII**, section **1088**.
- Two unnamed Members having been implicated in a report by a Federal grand jury, the House directed the Attorney General to transmit the names of the Members implicated and the nature of the charges against them. Volume **VI**, section **402**.
- The House, when advised by the Attorney General that certain charges against Members were under investigation by the Department of Justice, did not insist on its request for information relative thereto. Volume **VI**, section **402**.
- A decision by the House to procure from the Attorney General certain information is not such disposition as to preclude a proposition to secure the same information through one of its own committees. Volume **VI**, section **403**.
- A witness in the custody of the Sergeant at Arms having procured a writ of habeas corpus, the Senate requested the President to direct the Attorney General to defend the suit. Volume **VI**, section **339**.

### AUDITING.

The rule gives to the Committee on Accounts jurisdiction of subjects touching the expenditure of the contingent fund of the House and the auditing and settling of all accounts that may be charged therein by order of the House. Volume **IV**, section **4328**.

# **AUTHORIZATION. See "Appropriations."**

# AWARDS.

Awards of money to foreign nations in pursuance of treaties for the adjustment of claims or as acts of grace have been reported by the Committee on Appropriations. Volume **IV**, section 4050.

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# BACON, MARK R.

The Michigan election case of Beakes v. Bacon in the Sixty-fifth Congress. Volume VI, section 144.

### BACON, ROBERT L., of New York Chairman.

Decisions on questions of order relating to— Amendments. Volume VIII, section 2829. Germaneness. Volume VIII, section 3063.

### BAGLEY, JOHN H., Jr., of New York, Speaker pro tempore.

Decision on question of order relating to— Journal. Volume **IV**, section **2727**.

### BAIL.

- The House declined to release Samuel Houston on bail pending his trial by the House for contempt. Volume II, section 1618.
- The accusation being of misdemeanor only the respondent, under the English usage, does not answer the summons in custody, but the Lords may commit him until he finds sureties for his future appearance. Volume **III**, section **2120**.
- After his expulsion from the Senate William Blount was surrendered by his bondsmen and gave bonds anew to answer to the impeachment. Volume **III**, section **2298**.
- Upon the impeachment of William Blount the Senate took him into custody and required bonds for his appearance, and informed the House thereof. Volume **III**, section **2296**.

### BAILEY, ELECTION CASES OF.

- The election case of John Bailey, elected from Massachusetts to the Eighteenth Congress, Volume I, section 434.
- The Louisiana election case of Darrall v. Bailey in the Forty-first Congress. Volume I, sections 328-336.
- The Pennsylvania election case of Bailey v. Walters, in the Sixty-ninth Congress. Volume VI, section 166.

# BAILEY, JOSEPH W., of Texas, Speaker pro tem.

Decisions on questions of order relating to-

Amendments. Volume V, section 5885.

Call of the House. Volume IV, sections 2991, 3009.

Recede and concur, motion to. Volume V, section 6220.

- Recommit, motion to. Volume V, section 5885.
- Reports of Committee of the Whole. Volume IV, sections 3227, 4891.

Suspension of the rules. Volume V, section 6791.

### BAKER.

- The Massachusetts election case of Osmyn Baker in the Twenty-eighth Congress. Volume I, section 808.
- The election case of Edward D. Baker, of Illinois, in the Twenty-ninth Congress. Volume I, section 488.
- The investigation into the conduct of William E. Baker, United States district judge for the northern district of West Virginia. Volume VI, section 543.

#### BALDWIN.

The Michigan election case of Baldwin v. Trowbridge in the Thirty-ninth Congress. Volume II, section 856.

### BALL.

The election case of Mottrom D. Ball, claiming a seat as Delegate from Alaska in the Forty-seventh Congress. Volume I, section 411.

# BALLOT. See also "Elections of Representatives."

- (1) In the House.—For the Speaker.
- (2) In the House.—For managers of an impeachment.
- (3) In the House.—For committees.
- (4) In the House.—For President of the United States.
- (5) In the House.—Tellers to count.
- (6) In the House.—Nominations and voting.
- (7) In the House.—Defective and blank ballots.
- (8) In the House.—The majority and complications arising as to.

# (1) In the House.—For Speaker.

- Although always at liberty to choose its manner of electing a Speaker, the House has declined in later years to substitute balloting for viva voce choice. Volume **I**, sections **204–208**.
- The Speaker, who was at first chosen by ballot, has been chosen by viva voce vote since 1839. Volume I, section 187.
- As late as 1837 the House maintained the old usage of electing the Speaker by ballot. Volume I, section 209.
- A Speaker being elected by ballot the Journal should show not only the fact, but the state of the ballot or ballots. Volume **IV**, section **2832**.

### (2) In the House.—For Managers of an Impeachment.

- The House overruled the Speaker and decided that a manager of an impeachment should be elected by a majority and not by a plurality. Volume **III**, section **2345**.
- After considering English precedents the House chose the managers of the Blount impeachment by ballot. Volume **III**, section **2300**.
- In the Pickering impeachment the House decided that the managers should not be appointed by the Speaker or by viva voce vote, but by ballot. Volume **III**, section **2323**.
- The House having excused a Member elected manager in the Pickering case, another was chosen by ballot. Volume III, section 2323.
- The House appointed seven managers by ballot for the trial of Mr. Justice Chase. Volume **III**, section **2345**.
- The managers of the Peck impeachment were chosen by ballot, a majority vote being required for election. Volume **III**, section **2368**.
- The managers of the Johnson impeachment were chosen by ballot. Volume III, section 2417.
- It appears that the minority party generally refrained from participating in the ballot for managers of the Johnson impeachment. Volume **III**, section **2417**.
- Mr. Speaker Colfax held that when managers of an impeachment were elected by ballot the managers and not the House chose the chairman. Volume **III**, section **2417**.

### (3) In the House.—For Committees.

- In 1821 the House ordered that its members of the Select Committee on the Admission of Missouri be elected by ballot. Volume **IV**, section **4471**.
- When the Select Committee on the Admission of Missouri was chosen by ballot a committee of three was appointed to count the ballots. Volume **IV**, section **4471**.
- In 1825 the House ordered that the Select Committee to Investigate the Conduct of the Speaker should be chosen by ballot. Volume II, section 1362.
- In 1839 and 1840 committees of investigation were elected by ballot. Volume IV, sections 4472, 4473.
- In 1832 a motion that the Committee to Investigate the Bank of the United States be chosen by ballot was defeated by a tie vote. Volume **IV**, section **4474**.

## (4) In the House.—For President of the United States.

At the election of a President of the United States by the House in 1801 no adjournment was taken during the ballotings, which lasted, with postponements, for several days. Volume III, section 1983.

## **BALLOT**—Continued

- (4) In the House.—For President of the United States—Continued.
  - While the House was balloting for the election of a President of the United States in 1801 the Speaker signed enrolled bills and messages were received, but not acted on (footnote). Volume III, section 1983.
  - Rules adopted in 1801 for the election of a President of the United States by the House of Representatives. Volume III, section 1982.

### (5) In the House.—Tellers to Count.

- The Speaker appointed four tellers to count the ballots for managers of the Johnson impeachment. Volume III, section 2417.
- Mr. Speaker Colfax tendered to several Members of the minority a place as one of the tellers to count the ballots for managers of the Johnson impeachment. Volume **III**, section **2417**.
- Instance wherein the Journal recorded the names of the tellers on a vote by ballot. Volume III, section 2368.

## (6) In the House.—Nominations and Voting.

- The rule in relation to election by ballot does not require that method of voting. Volume V, sections 6004, 6005.
- In the balloting for managers of the Johnson impeachment nominations were made before the vote. Volume III, section 2417.
- After the tellers have begun to count the ballots it is too late for a Member to offer his vote. Volume **V**, section **6007**.
- The House excused one Member from voting on the ballot for managers of the Johnson impeachment, but refused to excuse others. Volume **III**, section **2417**.
- In the earlier practice, when a series of ballots were taken, the Journal recorded only the bare result of the decisive ballot. Volume I, section 232.
- Members may not approach the desk during the call of the roll or the counting of ballots. Volume VI, section 623.

## (7) In the House.—Defective and Blank Ballots.

- On a ballot to elect managers for an impeachment, ballots on which the names were doubtful were not counted. Volume **V**, section **6010**.
- In balloting in early years of the House there was uncertainty as to treatment of blanks, but later a rule established the principle that they should not be considered as votes. Volume **V**, section **6003**.
- In balloting in early years of the House there was uncertainty as to treatment of blanks, but later a rule established the principle that they should not be considered as votes. Volume **VIII**, section **3106**.
- Early precedents as to blank ballots in elections of a Speaker and President of the United States. Volume **V**, section **6008**.
- The order of voting requiring a majority of all the Members to elect, a vote of twenty-nine votes for one person and twenty-nine blanks was held not conclusive. Volume **V**, section **6009**.

## (8) In the House.—The Majority, and Complications Arising as to.

- The rule provides that on an election by ballot a majority shall be required to elect, and if necessary ballots shall be repeated until a majority be obtained. Volume **V**, section **6003**.
- The rule provides that on an election by ballot a majority shall be required to elect, and, if necessary, ballots shall be repeated until a majority be obtained. Volume **VIII**, section **3106**.
- When managers of an impeachment are elected by ballot a majority is required for the choice of each. Volume **III**, section **2031**.

### BALLOT-Continued.

# (8) In the House.-The Majority, and Complications Arising as to-Continued.

- It being ordered that a majority of the ballots cast shall elect, it is not in order at the conclusion of a ballot to move that the person having a plurality only shall be declared elected. Volume **V**, section **6006**.
- In choosing managers by ballot the House guarded against complications in case more than the required number should have a majority. Volume **III**, section **2300**.
- Discussions of complications arising as to the choice by majority when ballots each bearing several names are cast (footnote). Volume **V**, section **6003**.

### BANK ACT.

A bill amending the national bank act was by consent referred to the Committee on the Judiciary. Volume **VIII**, section **1786**.

# BANK CIRCULATION.

Taxes relating to bank circulation have not been considered such "tax or charge upon the people" as require consideration in Committee of the Whole. Volume **IV**, sections **4854**, **4855**.

## BANK OF THE UNITED STATES.

In 1834 the directors of the Bank of the United States resisted the authority of the House to compel the production of books of the bank before an investigating committee. Volume III, section 1732.

#### BANKHEAD.

The Senate election case of Heflin v. Bankhead, of Alabama, in the Seventy-second Congress. Volume VI, section 188.

### BANKHEAD, WILLIAM B., of Alabama, Chairman.

Decisions on questions of order relating to-

Amendments to title. Volume VIII, section 2907.

Applause on floor. Volume VIII, section 3635.

Appropriations. Volume VII, section 1172, 1598.

Concur with amendment. Volume VIII, section 3189.

Debate. Volume VII, sections 847, 848, Volume VIII, section 2528.

Enacting clause, strike. Volume VIII, section 2635.

Germaneness. Volume VIII, section 2910.

Point of order, reservation of. Volume VIII, section 3290.

Revenue Bill. Volume VIII, section 2350.

# BANKING.

The rule assigns to the Committee on Banking and Currency jurisdiction of subjects relating to "banking and currency." Volume **IV**, section **4082**.

# BANKING AND CURRENCY, COMMITTEE ON.

- The creation and history of the Committee on Banking and Currency, section 5, Rule XI. Volume IV, section 4082.
- Recent history of the Committee on Banking and Currency, section 5 of rule XI. Volume **VII**, section **1789**.
- The rule assigns to the Committee on Banking and Currency jurisdiction of subjects relating to "banking and currency." Volume **IV**, section **4082**.
- A bill to incorporate an international bank was reported by the Committee on Banking and Currency. Volume **IV**, section **4086**.
- The Committee on Banking and Currency has jurisdiction of subjects relating to the Freedman's Bank. Volume **IV**, section **4085**.
- The strengthening of public credit, issues of notes and taxation, redemption, etc., thereof, and authorization of bond issues in connection therewith have been considered by the Committee on Banking and Currency. Volume **IV**, section **4084**.

# BANKING AND CURRENCY, COMMITTEE ON-Continued.

- The Committee on Banking and Currency has reported generally on the subject of national banks, and also on the subject of current deposits of public moneys. Volume **IV**, section **4083**.
- Legislation relating to national banks, including bills granting charters to such banks, and providing penalties for their mismanagement, is within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1790**.
- The Committee on Banking and Currency has reported on the designation of depositories of public moneys. Volume **VII**, section **1794**.
- A legislative proposition to maintain the parity of the money of the United States was reported by the Committee on Banking and Currency. Volume **IV**, section **4089**.
- The jurisdiction of the subject of the issue of silver certificates as currency was given to the Committee on Banking and Currency. Volume **IV**, sections **4087**, **4088**.
- Bills providing for stabilization of currency, formerly held to be within the jurisdiction of the Committee on Coinage, Weights, and Measures, are now considered by the Committee on Banking and Currency. Volume **VII**, section **1796**.
- The Banking and Currency Committee exercises jurisdiction of bills establishing legal tender, stabilizing currency and maintaining parity of moneys issued. Volume **VII**, section **1792**.
- Legislation relating to establishment and operation of Federal Reserve Banks, including authorization of construction of Federal Reserve bank buildings, belongs within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1793**.
- Propositions to amend the Federal Reserve Act are within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **2113**.
- Subjects relating to rural credits and farm-loan legislation, including the extension of rural-credit legislation to the territories, come within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1791**.
- The administration of the War Finance Corporation, the provision of credits for essential industries, and the supervision of the issuance of related securities are subjects within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1795**.

# BANKRUPTCY.

The Committee on the Judiciary has jurisdiction of legislation relating to bankruptcy. Volume IV, section 4065.

### BANKS.

- A bill to incorporate an international bank was reported by the Committee on Banking and Currency. Volume **IV**, section **4086**.
- Taxes relating to bank circulation have not been considered such "tax or charge upon the people" as require consideration in Committee of the Whole. Volume **IV**, sections **4854**, **4855**.
- The Committee on Banking and Currency has jurisdiction of subjects relating to the Freedman's-Bank. Volume **IV**, section **4085**.
- The Committee on Banking and Currency has reported generally on the subject of national banks, and also on the subject of current deposit of public moneys. Volume **IV**, section **4083**.
- Subject relating to postal saving banks and postal telegraphy are within the jurisdiction of the Committee on the Post Office and Post Roads. Volume **IV**, section **4193**.

# BANKS, ELECTION CASE OF.

The Virginia election case of Smith v. Banks in the Twenty-seventh Congress. Volume V, section 805.

### BANKS, LYNN, of Virginia, Chairman.

Decision on question of order relating to— Quorum (footnote). Volume **IV**, section **2977**.

### BANKS, NATHANIEL P., of Massachusetts, Speaker.

Decisions on questions of order relating to-Adjournment sine die. Volume V, sections 6712, 6720. Amendments. Volume V, sections 5831, 5840. Amendments between the Houses. Volume V, section 6186. Bills. Volume IV, section 3384. Conferences. Volume V, sections 6269, 6325. Division of question. Volume V, sections 6120, 6145. Elections. Volume I, section 192. Expulsion. Volume III, section 2648. Journal. Volume IV, sections 2752, 2774, 2827. Pairs. Volume V, section 5983. Papers. Volume V, section 7267. Preamble. Volume V, section 5469. Previous question. Volume V, section 5492. Privilege. Volume II, sections 1277, 1645. Volume III, section 2525. Volume V, section 6639. Protest. Volume II, section 1275. Reading of papers. Volume V, sections 5261, 5278, 5279, 5298. Recognitiion. Volume II, section 1432. Reconsider, motion to. Volume V, sections 5642, 5643, 5656, 5673. Reports. Volume IV, sections 4592, 4593. Volume V, section 5560. Suspension of the rules. Volume V, sections 5278, 6857, 6881. Vetoed bills. Volume IV, section 3537. Yeas and nays. Volume V, section 6036.

# BAR OF THE HOUSE.

The bar of the House is within the doors leading into the Hall. Volume V, section 7272.

Under a former rule the Chair in counting the House might not count Members without the bar (footnote). Volume IV, section 2977.

- The former practice of presenting Members at the bar during a call of the House is obsolete, and Members now report to the Clerk and are recorded without being formally excused unless brought in under compulsion. Volume **VI**, section **684**.
- A motion to require the Sergeant at Arms to report at the bar of the House on progress in securing a quorum is in order during a call of the House. Volume **VI**, section **687**.
- The House being about to examine a person at its bar a form of procedure as to questions was agreed to. Volume II, section 1633.
- Form of oath administered by the Speaker to a person about to be examined at the bar of the House. Volume II, section 1633.
- A person under examination at the bar withdraws while the House deliberates on the objection to a question. Volume III, section 1768.
- Rule for asking questions of a person under examination before a committee or at the bar of the House. Volume **III**, section **1768**.
- Interrogation of an officer, required to answer at the bar of the House, must be authorized by motion and is limited to subject specified in that motion. Volume **VI**, section **687**.
- The Clerk being arraigned to answer charges leave was given him to address the House. Volume I, section 287.
- By unanimous consent, on request put through the Speaker, the Clerk was permitted to address the House on a question relating to its organization. Volume **V**, section **7297**.
- Persons not Members and not claiming to be Members have been permitted to address the House only in early and rare instances. Volume **V**, sections **7296–7301**.
- In 1858 a proposition that witnesses in an election case be examined at the bar of the House found no favor. Volume **I**, section **833**.
- The Speaker held that Members might not confer with a respondent arraigned at the bar of the House. Volume VI, section 333.

### BAR OF THE HOUSE—Continued.

- The Senate allowed a Member threatened with expulsion to be heard by counsel, but did not grant his request for a specific statement of charges or compulsory process for witnesses. Volume **II**, section **1264**.
- A committee having recommended the expulsion of a Senator the Senate allowed him to be heard by counsel at the bar of the Senate before action on the report. Volume **II**, section **1263**.
- A candidate for the office of Secretary of the Senate was allowed to address the Senate in explanation of certain charges. Volume **I**, section **296**.
- In response to charges made in open session, an officer of the Senate appeared voluntarily at the bar and being arraigned declined counsel. Volume **VI**, section **37**.
- Instance in which the Sergeant at Arms was summoned to the bar of the House and required to report progress in the discharge of the duties of his office. Volume **VI**, section **687**.

## BARBER SHOP.

Discussion of various services of the House, including the House restaurant, House barber shops, and stationery and mileage allowances to Members. Volume VI, section 216.

## BARBOUR, ELECTION CASE OF.

The Virginia election case of Bayley v. Barbour in the Forty-seventh Congress. Volume I, section 435.

## BARBOUR, PHILIP P., of Virginia, Speaker and Speaker pro tempore.

Decisions on questions of order relating to— Amendments between the Houses. Volume V, section 6168.
Communications. Volume IV, section 3319; Volume V, section 6654.
Debate. Volume V, section 4937.
Division of question. Volume V, section 6134.
Elections. Volume I, sections 654, 775.
Minority views. Volume IV, section 4608.
Question of consideration. Volume V, sections 4937–4939.
Thanks to Speaker. Volume V, section 7050.
Yeas and nays. Volume V, section 6102.

# BARD.

The Pennsylvania election case of David Bard in the Fourth Congress. Volume I, section 764.

### BARNES.

The Kentucky election case of Barnes v. Adams in the Forty-first Congress. Volume II, sections 879, 880.

The case of E. W. Barnes in contempt of the House in 1877. Volume III, sections 1695, 1696.

## BARNHART, HENRY A., of Indiana, Chairman.

Decisions on questions of order relating to:—Appropriations. Volume VII, sections 1319, 1407, 1453, 1503.

# BARRACKS.

Appropriations for barracks and quarters for troops of the seacoast artillery are within the jurisdiction of the Committee on Appropriations and not of the Committee on Military Affairs. Volume **IV**, section **4049**.

### BARRETT.

The Missouri election case of Blair v. Barrett in the Thirty-sixth Congress. Volume I, sections 841-843.

### BARTHOLDT.

The Missouri election case of Maurer v. Bartholdt in the Sixty-second Congress. Volume VI, section 131.

## BARTHOLDT, RICHARD, of Missouri, Chairman.

Decisions on questions of order relating to:-

Enacting clause, strike. Volume VIII, section 2618.

### BARTLETT, CHARLES L. of Georgia, Speaker pro tempore.

Decisions on questions of order relating to:-

Substitute. Volume VIII, section 2886.

## BASSETT.

The Virginia election case of Bassett v. Clopton in the Fourth Congress. Volume I, section 762. The Virginia election case of Bassett v. Bayley in the Thirteenth Congress. Volume I, section 769.

#### BATES.

The election case of Lyon v. Bates from Arkansas Territory in the Seventeenth Congress. Volume I, section 749.

### **BATHING BEACHES.**

- An appropriation to be paid from the District revenues for maintenance of bathing beaches in the District of Columbia was held to be authorized by law. Volume **VII**, section **1186**.
- A proposition for the construction of a public bathing beach in the District of Columbia was ruled out of order as proposing legislation, but an appropriation to provide bathing facilities in a public park in the District was held to be in order as continuation of work in progress. Volume **VII**, section **1390**.

### BATTLEFIELDS.

- Legislation relating to military parks and battlefields is within the jurisdiction of the Committee on Military Affairs. Volume **IV**, section **4187**.
- Bills relating to battlefields and monuments thereon have been referred to the Committee on Military Affairs. Volume **VII**, section **1904**.
- Bills authorizing the erection of monuments on battlefields have been considered by the House branch of the Joint Committee on the Library. Volume **IV**, section **4341**.
- A bill relative to the marking and preservation of a battlefield was held to be within the jurisdiction of the Joint Committee on the Library rather than the Committee on Military Affairs. Volume **VII**, section **2089**.

### BAXTER.

The Senate election cases of Fishback and Baxter from Arkansas in the Thirty-eighth Congress. Volume I, section 382.

### BAYLEY.

The Virginia election case of Bassett v. Bayley in the Thirteenth Congress. Volume I, section 769. The Virginia election case of Bayley v. Barbour in the Forty-seventh Congress. Volume I, section 435.

### BAYLIES.

The Massachusetts election case of Turner v. Baylies in the Eleventh Congress. Volume I, section 646.

### BEACH.

- The Virginia election case of Beach v. Upton in the Thirty-seventh Congress. Volume I, section 686.
- The Virginia election case of Samuel F. Beach in the Thirty-seventh Congress. Volume I, section 367.

### BEAKES.

The Michigan election case of Beakes v. Bacon in the Sixty-fifth Congress. Volume VI, section 144.

## BEALL, JACK, of Texas, Chairman.

Decisions on questions of order relating to:— Apropriations. Volume **VII**, section **1321**. Investigations. Volume **VII**, section **1303**.

# BEARDSLEY, SAMUEL, of New York, Speaker pro tempore.

Decisions on questions of order relating to-Roll call. Volume V, section 6059. Voting. Volume V, section 5960.

### BEATTIE.

The Louisiana election case of Beattie v. Price in the Fifty-fourth Congress. Volume I, section 341.

## BECK.

The election case of James M. Beck, of Pennsylvania, in the Seventieth Congress. Volume VI, section 174.

# BECKER.

The Minnesota election case of Phelps, Cavanaugh, and Becker in the Thirty-fifth Congress. Volume I, section 519.

# BEGG, JAMES T., of Ohio, Chairman.

Decisions on questions of order relating to:-

Appropriations. Volume VIII, sections 1199, 1687, 1703, Volume VIII, section 3435. Counted on vote by tellers. Volume VIII, section 3101.

## **BEHAVIOR.**

- Argument that a judge may be impeached for misbehavior generally. Volume III, section 2021.
- Mr. Manager Olmsted's argument that impeachment is not restricted to offenses indictable under Federal law and that judges may be impeached for breaches of "good behavior." Volume III, section 2020.
- Discussion of the clause "during good behavior" in relation to tenure of judicial offices, and effect by implication of misbehavior upon such tenure. Volume VI, section 465.
- Argument that impeachment is not restricted to offenses indictable under Federal law, and that judges may be impeached for breaches of "good behavior.' Volume **VI**, section **464**.
- Discussion by a committee of the power of the House to expel or otherwise punish its Members for disorderly behavior. Volume **VI**, section **398**.

### **BELFORD.**

The Colorado election case of Patterson and Belford in the Forty-fifth Congress. Volume I, sections 523, 524.

## BELKNAP, ELECTION CASES OF.

- The Illinois election case of Belknap v. McGann in the Fifty-fourth Congress. Volume I, section 744.
- The Michigan election case of Belknap v. Richardson in the Fifty-third Congress. Volume II, section 1042.
- The prima facie case of Belknap v. Richardson of Michigan in the Fifty-third Congress. Volume I, section 56.

### BELKNAP, IMPEACHMENT OF.

- The impeachment and trial of William W. Belknap, late Secretary of War. Volume III, sections 2444-2468.
- The Senate decided in 1876 that William W. Belknap was amenable to trial, notwithstanding his resignation of the office before his impeachment for acts therein. Volume **III**, section **2007**.

### BELL, ELECTION CASES OF.

The Arkansas election case of Bell v. Snyder in the Forty-third Congress. Volume II, section 900. The Colorado election case of Pearce v. Bell in the Fifty-fourth Congress. Volume II, section 1073.

# BELL, JOHN, of Tennessee, Speaker.

Decisions on questions of order relating to— Adjournment sine die. Volume V, section 6721.
Debate. Volume V, section 5117.
Reading of bills. Volume IV, section 3406.
Reading of a report. Volume V, section 5294.
Reconsider. Volume V, section 5634.
Special orders. Volume IV, section 3161.
Sunday as legislative day. Volume V, section 6695.
Thanks to the Speaker. Volume V, section 7051.

# BELLS, SIGNAL.

- Failure of the signal bells to announce a vote does not warrant repetition of the roll call. Volume VII, section 3153.
- The signal bells having failed to ring announcing a vote, the House ordered that they be tested. Volume **VIII**, section **3155**.
- The failure of the bells to signal the beginning of a roll call is not taken into consideration by the Speaker in qualifying Members desiring to vote after their names have been passed. Volume **VII**, section **3156**.
- Failure of the bells to function properly in announcing a vote does not waive the rule requiring Members to be in the Hall and listening when their names are called. Volume **VIII**, section **3157**.
- An unusual instance in which, by unanimous consent, the signal bells were run as if for a call of the House. Volume **VIII**, section **3158**.

#### BENNETT.

- The election case of Bennett v. Chapman from the Territory of Nebraska in the Thirty-fourth Congress. Volume I, section 829.
- The election case of Fenn v. Bennett from the Territory of Idaho in the Forty-fourth Congress. Volume II, section 915.

## BENOIT.

- The first Louisiana election case of Benoit v. Boatner in the Fifth-fourth Congress. Volume I, sections 337, 338.
- The second Louisiana election case of Benoit v. Boatner in the Fifty-fourth Congress. Volume I, sections 339, 340.

### BERGDOLL.

On April 18, 1921, the House agreed to a resolution creating and empowering a select committee to investigate the escape of Grover Cleveland Bergdoll, convicted by Army general court-martial as a draft deserter and sentenced to confinement in the United States disciplinary barracks. Volume **VI**, section **358**.

### BERGER.

- The case of Victor L. Berger, of Wisconsin, in the Sixty-sixth Congress. Volume VI, section 56. The Wisconsin election case of Carney v. Berger in the Sixty-sixth Congress. Volume VI, section 58.
- The Wisconsin election case of Bodenstab v. Berger in the Sixty-sixth Congress. Volume VI, section 59.

# **BIDDLE.**

The Michigan election case of Biddle v. Richards in the Eighteenth Congress. Volume I, section 421.

The election case of Biddle and Richards v. Wing, from Michigan Territory, in the Nineteenth Congress. Volume I, section 777.

### **BIGAMY.**

Instance of examination by a House committee of charges of bigamy and treason against a Delegate. Volume I, section 526.

# BILLS.

- (1) Forms and uses of bills and joint resolutions, respectively.
- (2) The preamble.
- (3) The title.
- (4) Public.
- (5) Private.
- (6) Introduction of.
- (7) Printing of.
- (8) Reading of.
- (9) Withdrawal of, while House is considering.
- (10) Certification and engrossment of.
- (11) Duplicate engrossed copy requested of other House.
- (12) Return of, requested of the other House.
- (13) Enrollment of.

# (1) Forms and Uses of Bills and Joint Resolutions, Respectively.

The term "bill" is a generic one and includes resolutions. Volume VII, section 1036.

Forms of bills and joint resolutions. Volume IV, section 3367.

- As to the division of bills into sections and the numbering thereof. Volume IV, section 3367.
- The statutes prescribe the form of enacting and resolving clauses of bills and joint resolutions. Volume **IV**, section **3367**. Volume **VII**, section **1034**.
- An instance wherein the enacting words of a bill were declaratory as well as legislative in form. Volume II, section 1506.
- The statutes prescribed the style of title of all appropriation bills. Volume IV, section 3367.
- The statutes and the practice of the House prescribed the style of titles and form of bills. Volume VII, section 1035.
- It is the function of the Speaker to enforce the provision of the statutes prescribing forms of bills. Volume **VII**, section **1034**.
- Authorization to deviate from the form prescribed for bills is properly conferred by joint resolution. Volume **VII**, section **1035**.
- An instance in which the requirement as to form of bill was waived by common consent. Volume **VII**, section **1035**.
- Forms and conditions of bills making declarations of war. Volume IV, section 3368. Volume VII, section 1038.
- The statutes require the binding for the files of copies of bills and resolutions of each Congress. Volume **V**, sections **7325**, **7326**.
- The fact that the subject of a pending bill has already been acted on in another form is a matter for the consideration of the House, but does not justify the Speaker in ruling the bill out. Volume **II**, section **1325**.
- The relative uses of bills and joint resolutions discussed. Volume IV, sections 3370-3375.
- A joint resolution is a bill within the meaning of the rules. Volume IV, section 3375. Volume VII, section 1036.
- Notice to a foreign government of the abrogation of a treaty is authorized by a joint resolution. Volume **V**, section **2670**.
- The act of the Government in intervening to stop the war in Cuba was authorized by a joint resolution. Volume **V**, section **6321**.

### BILLS—Continued.

- (1) Forms and Uses of Bills and Joint Resolutions, Respectively—Continued.
  - Forms of resolving clauses used in joint resolutions proposing amendments to the Constitutions (footnote). Volume **V**, section **7029**.
  - Joint resolutions proposing amendments to the Constitution, although not requiring the approval of the President, have their several readings and are enrolled and signed by the Speaker (footnote). Volume **V**, section **7029**.
  - The filing with the Secretary of State and the transmission to the States of joint resolutions proposing amendments to the Constitution. Volume **V**, section **7041**.
  - Missouri was admitted to the Union by a joint resolution. Volume IV, section 4471.
  - The effect of the repeal of a repealing act is regulated by statute. Volume IV, section 3389.
  - Proportion of bills reported by committees and passed by the House (footnote). Volume **IV**, section **3365.**
  - Disposition of Government property is effected by bill or joint resolution only, and a simple resolution is inadequate for that purpose. Volume **VII**, section **1039**.
  - A joint resolution was substituted for a bill in amending the census act. Volume **VII**, section **1040**. A proposition in the form of a bill may not be offered as a substitute for a proposition in the form of a simple resolution. Volume **VIII**, section **3446**.

A resolution of the House may not by amendment be changed to a bill. Volume VIII, section 3446.

## (2) The Preamble.

A bill sometimes has a preamble. Volume IV, sections 3412, 3413.

- The preamble of a bill or joint resolution may be agreed to most conveniently after the engrossment and before the third reading. Volume IV, section 3414; volume V, sections 5469, 5470.
- In the Committee of the Whole an amendment to the preamble of a bill or joint resolution is considered after the bill has been read for amendment. Volume **VII**, section **1065**.
- When a bill is considered for amendment the preamble is taken up after the body of the bill has been gone through. Volume **IV**, section **3411**.
- Reference to illustration of mode of disposing of a preamble (footnote). Volume **IV**, section **3411**. On the passage of a bill with a preamble a division of the question may not be demanded. Volume **V**, section **6147**.
- On the passage of a joint resolution with a preamble a separate vote may not be demanded on the preamble. Volume **V**, section **6148**.

### (3) The Title.

- Amendments to the title of a bill are in order after its passage and were formerly debatable, even though the bill had passed under the operation of the previous question, but a later rule prohibits such debate. Volume **V**, section **5753**.
- Amendments to the title of a bill are in order after its passage, and are not debatable. Volume VIII, section 2907.
- Amendments to the title of a bill are in order after its passage. Volume VIII, section 2906.
- The ordering of the previous question to the final passage of a bill was held to exclude a motion to strike out the title. Volume **V**, section **5471**.
- The House has adjourned pending the question on the title of a bill. Volume IV, section 3415.
- The transaction of business is not in order before the reading of the Journal, even for the purpose of amending the title of a bill which has passed on the preceding day. Volume **IV**, section **2751**.
- The reading of a bill by paragraphs being completed in Committee of the Whole, it was held to be too late to make a point of order in committee against the title. Volume **V**, section **6930**.

## BILLS—Continued.

# (3) The Title—Continued.

- Decisions as to the effect of the title in controlling the body of an act of Congress. Volume IV, section 3381.
- The title of a bill is not conclusive as to contents or purport of a bill and is not considered in passing upon points of order relating to provisions of the bill proper. Volume **VII**, section **1489**.
- Instance in which the title of a bill was amended on a day subsequent to its passage. Volume **VIII**, section **2877**.

### (4) Public.

- Discussion and distinction between public and private bills and method of introduction and reference. Volume VII, section 864.
- A general bill affecting classes as distinguished from individuals is a public bill. Volume **VII**, section **869**.
- A bill which applies to a class and not to individuals as such is a public bill. Volume III, section **2614.**
- A bill containing among provisions for the relief of private persons one item to pay a claim of a foreign nation was classed as a public bill. Volume **IV**, section **3287**.
- A bill for the benefit of individuals, but which includes also provisions of general legislation, is classed as a public bill. Volume **IV**, section **3286**.
- A bill to create a corporation in the District of Columbia was held to be a public bill. Volume **IV**, section **3294**.
- A bill dealing with classes is a public bill as distinguished from a private bill for the benefit of individuals. Volume **VII**, section **856**.
- A bill authorizing an exchange of Government-owned land was held to be a public bill. Volume **VII**, section **862**.
- A bill legalizing conveyance of real estate previously made was held to be a public bill. Volume **VII**, section **868**.
- A bill to indemnify a foreign government for injury to its nationals was held to be a public bill. Volume **VII**, section **865**.
- A bill granting an easement over public lands was held to be a public bill. Volume VII, section 864.
- A bill conferring jurisdiction on the Court of Claims to hear and report on claims of Indian tribes against the United States was classed as a public bill. Volume **VII**, section **870**.
- A bill relating to a nation of Indians and not to Indians as individuals was held to be a public bill. Volume **VII**, section **870**.
- A bill for reimbursement of bank depositors not severally specified was held to refer to a class and not a collection of individuals, and therefore to constitute a public bill and to be improperly on the Private Calendar. Volume **VIII**, section **2373**.

### (5) Private.

- A private bill is a bill for the relief of one or several specified persons, corporations, institutions, etc., and is distinguished from a public bill, which relates to public matters and deals with individuals only by classes. Volume **IV**, section **3285**.
- A bill, the beneficiaries of which, though readily ascertainable, were designated as a class, was classed as a private bill. Volume **VII**, section **857**.
- A bill for the advantage of private individuals, even in connection with a public object, has been treated as a private bill. Volume **IV**, section **3289**.
- A bill authorizing one tribe of Indians to sue another in the Court of Claims was held to be a private bill. Volume **IV**, section **3290**.
- A bill prescribing the form of oath to be taken by a Member-elect of the House was held to be a private bill. Volume **IV**, section **3291**.
- A bill granting American register to a foreign-built vessel is classed as a private bill. Volume **IV**, section **3292**.

### BILLS—Continued.

- (5) **Private**—Continued.
  - The Committee of the Whole has decided that a bill to pension a battalion of soldiers should be treated as a private bill. Volume **IV**, section **3293**.
  - The right of a claims committee to report with the status of a private bill a resolution providing for sending a series of specified claims to the Court of Claims has been affirmed. Volume **IV**, section **3297**.
  - A private bill of the House, returned from the Senate with a substitute amendment of a public nature, was held still to be a private bill. Volume **IV**, section **3288**.
  - It is not in order to move to commit a private bill with instructions that the committee report a general bill relating to subjects of the same class. Volume **IV**, section **3295**.
  - It is not in order to amend a private bill by adding provisions general and public in character. Volume IV, section 3292.
  - A bill for the benefit of an individual, though dealing with Government property, is classed as a private bill. Volume **VII**, section **859**.
  - A bill transferring title of public lands to a private corporation was classed as a private bill. Volume **VII**, section **861**.
  - A bill for the relief of a tribe of Indians was classed as a private bill. Volume VII, section 858.
  - A bill to refund money to a municipality was classed as a private bill. Volume VII, section 867.
  - A bill authorizing a credit in the accounts of a Federal official was classed as a private bill. Volume **VII**, section **863**.
  - A bill authorizing payment for services rendered a Government bureau by a private agency was held to be a private bill. Volume **VII**, section **869**.
  - A bill providing for individuals, corporations, or private institutions is classed as a private bill. Volume **VIII**, section **869**.
  - Bills providing for preliminary surveys of rivers and harbors are classed as private bills. Volume VII, section 1027.

# (6) Introduction of.

- Petitions, memorials, and bills are introduced by the Member delivering them to the Clerk. Volume IV, section 3364.
- A Member may have a bill, resolution, or memorial recorded as introduced "by request." Volume **IV**, section **3366**.
- Number of bills introduced in various Congresses from 1863 to 1907 (footnote). Volume **IV**, section **3365.**
- A bill may be originated by a committee having jurisdiction of the subject by reference of a petition or by order of the House. Volume **IV**, section **3365**.
- Early practice of introducing bills by leave and the gradual evolution of the present system. Volume IV, section 3365.
- A bill on its introduction is entered on the Journal by its number and title, but is not printed therein in full. Volume IV, section 2854.
- The fraudulent introduction of a bill was held to involve a question of privilege. Volume **IV**, section **3388.**
- A bill introduced in a Member's name in his absence was ordered by the House to be removed from the files. Volume **IV**, section **3388**.
- The mere asking of leave to introduce a bill was considered general legislative business in the Senate. Volume I, section 123.
- Under the modern practice the Clerk of the House accepts bills and resolutions for introduction prior to the opening day of the session. Volume **VII**, section **1027**.
- A resolution authorizing an investigation of the propriety of introducing bills in the name of more than one Member was held to involve a question of privilege. Volume VI, section 574.
- A motion relating to the introduction of bills without authorization was entertained as a question of privilege. Volume **VI**, section **573**.

# BILLS—Continued.

- (6) Introduction of—Continued.
  - Two or more Members may not jointly introduce a bill, petition, or resolution. Volume **VII**, section **1029.**
  - The House having agreed to the introduction of a bill after adjournment, the Speaker announced its reference to a committee. Volume **VII**, section **1030**.
  - An instance in which permission was given for the introduction of a bill at a time when the House would not be in session. Volume **VII**, section **1030**.

### (7) Printing of.

- The statutes provide specifically for the number of public and private bills to be printed when they are introduced, when reported, etc., and the distribution thereof. Volume VI, section 7318.
- Unless ordered by the House, no bill, resolution, or other proposition reported by a committee shall be printed unless placed on the Calendar. Volume **V**, section **7315**.
- Motions to print additional numbers of a bill, report, resolution, or document shall be referred to the Committee on Printing and the report thereon must be accompanied by an estimate of cost. Volume **V**, section **7315**.
- Resolutions for printing extra copies of bills, documents, etc., are required to be referred to the Committee on Printing, to be reported with estimates of cost. Volume **V**, section **7319**.
- Extra copies of bills may be ordered printed by simple resolution of the House if the cost does not exceed \$500, or by concurrent resolution if the cost exceeds that sum. Volume **V**, section **7319**.
- The Joint Committee on Printing may order printed extra copies of a bill, document, etc., at a cost not to exceed \$200 in any one instance. Volume **V**, section **7319**.
- The Secretary of the Senate and Clerk of the House have a discretionary power to order the reprinting of bills, resolutions, documents, etc. Volume **V**, section **7319**.
- Self-appropriating orders for printing extra copies of bills, documents, etc., are required to be by joint resolution. Volume **V**, section **7319**.
- The printing of an argument with the text of a bill was held to involve a question of privilege, and the House ordered the objectionable portions stricken out. Volume **III**, section **2599**.
- Bills reported from committees shall be accompanied by reports which shall be printed. Volume VIII, section 2783.
- A bill is on the Calendar as soon as referred, although it may not yet appear on the printed form. Volume **VI**, section **738**.

# (8) Reading of.

- The rule for the reading, engrossment, and passage of bills. Volume IV, section 3391.
- The Speaker makes it his duty, ordinarily, to object to a request for unanimous consent that a bill may be acted on without being read. Volume **IV**, section **3390**.
- The presentation of a conference report may interrupt the reading of a bill. Volume V, section 6448.
- While the manner of reading a bill is within the determination of the Committee, tariff bills are ordinarily read by paragraphs rather than by sections. Volume **VIII**, section **2349**.
- In reading a bill for amendment it is not in order to return to a paragraph already acted on. Volume **VIII**, section **2898**.
- An exceptional instance in which, in the absence of a question of order, a bill was considered without reading. Volume **VIII**, section **3401**.
- A bill presumed to have been read in Committee of the Whole and reported favorably therefrom is not read in full again when acted on by the House. Volume **IV**, section **4916**.
- A bill which has been read in full and considered in Committee of the Whole does not require to be read in full again when taken up for action in the House. Volume **IV**, sections **3409**, **3410**.

#### BILLS—Continued.

- (8) Reading of—Continued.
  - When a bill is taken up in Committee of the Whole its reading in full may be demanded, although it has just been read in the House. Volume **IV**, section **4738**.
  - The second reading of a bill is in full; the third reading by title, unless a Member demands reading in full. Volume **IV**, section **3391**.
  - The right to demand the reading in full of the engrossed copy of a bill exists only immediately after it has passed to be engrossed, and not at later stages. Volume **IV**, section **3400**.
  - A Member may demand the reading in full of the actual engrossed copy of a bill; and although the previous question be ordered the bill, on demand, is laid aside until engrossed. Volume **IV**, sections **3395–3399**.
  - The reading in full of the engrossed copy of a bill should be demanded before it has been read a third time by title. Volume **IV**, sections **3403**, **3404**.
  - A bill having been read a third time by title and the yeas and nays being ordered on the passage, it is too late to demand the reading full of the engrossed copy. Volume **IV**, section **3402**.
  - A special order does not deprive the Member of his right to demand the reading of the engrossed bill. Volume **IV**, section **3401**.
  - A bill having been ordered to be engrossed and read a third time a privileged motion was not permitted to intervene before the third reading. Volume **IV**, section **3405**.
  - The vote on the passage of a bill was reconsidered in order to remedy the omission to read it a third time. Volume **IV**, section **3406**.

# (9) Withdrawal of, While House is Considering.

- A Member who has by unanimous consent presented a bill may withdraw it while the House is dividing on an appeal from a decision relating to a proposed amendment. Volume **IV**, section **3387**.
- A bill taken up during the call of committees may be withdrawn by the committee at any time before amendment or other action which puts it into possession of the House. Volume **IV**, section **3129**.

## (10) Certification and Engrossment of.

- The printing, enrolling, signing, and certification of bills on their passage between the two Houses are governed by usages founded on former joint rules. Volume **IV**, section **3430**.
- The rules and law for the engrossment and enrollment of bills. Volume IV, sections 3433-3437.
- The Clerk is required to certify to the passage of all bills and joint resolutions. Volume I, section **251.**
- When a bill passes the House the Clerk certifies the fact at the foot thereof. Volume **IV**, section **3417**.
- The House directed the return of a Senate bill not attested by the Secretary. Volume **IV**, section **3426**.
- The Secretary of the Senate having omitted to sign certain engrossed Senate bills before they were sent to the House, he was admitted to affix his signature. Volume **IV**, section **3427**.
- The fact that a bill has passed the House does not preclude that body from passing another, not an identical bill, on the same subject. Volume **IV**, section **3383**.
- The rules of the House do not require the report of a committee as to the accuracy of the engrossed copy of a bill. Volume **IV**, section **3428**.
- In voting on the engrossment and third reading and passage of a bill, a separate vote on the various propositions of the bill may not be demanded. Volume **VIII**, section **3172**.

#### (11) Duplicate Engrossed Copy Requested of Other House.

The House may not consider a Senate bill unless in possession of the engrossed copy, but may at once direct that the Clerk request a duplicate engrossed copy of the bill. Volume **IV**, section **3425**.

# BILLS-Continued.

- (11) Duplicate Engrossed Copy Requested of Other House—Continued.
  - A House bill with Senate amendment being lost by a House committee, the House ordered a duplicate engrossed copy of the bill and requested of the Senate a copy of the amendment. Volume **IV**, sections **3473**, **3474**.
  - A Senate bill having been lost in the House, a resolution requesting of the Senate a duplicate copy was entertained as a matter of privilege, although the earlier practice had been otherwise. Volume **IV**, sections **3470–3472**.
  - Form of resolution requesting of the Senate a duplicate copy of one of its bills. Volume **IV**, sections **3470–3472**. Volume **VII**, section **1073**.
  - A Senate bill having been lost in the House, a resolution requesting of the Senate a duplicate copy was entertained by unanimous consent. Volume **VII**, section **1073**.
  - A Senate bill having been lost in the House after enrollment and signature by the Speaker, a Senate resolution authorized the preparation and delivery of a duplicate copy, which was signed by the Speaker without further action by the House. Volume **VII**, section **1072**.
  - A House bill with Senate amendments having been lost, the House agreed to an order for reengrossment of the bill, and directed the Clerk to request from the Senate a copy of its amendment thereto. Volume **VII**, section **1074**.

#### (12) Return of, Requested of the Other House.

- It is a common occurrence for one House to ask of the other the return of a bill for the correction of errors or otherwise. Volume **IV**, sections **3460–3464**.
- One House sometimes asks of the other the return of a message. Volume V, sections 6609-6611.
- A motion being made to reconsider the vote on a bill which has gone to the Senate, a motion to ask the recall of the bill is privileged. Volume **V**, sections **5669–5671**.
- A resolution to recall from the Senate a bill alleged to have passed the House improperly was held to be privileged. Volume **IV**, section **3479**.
- A bill which had not in fact passed the House, having been sent to the Senate by error, a resolution requesting its return was entertained as a matter of privilege. Volume **IV**, section **3478**.
- A request of the Senate for the return of a bill is treated as privileged in the House. Volume **IV**, section **3481**.
- Dicta to the effect that a request of the Senate for cancellation of the Speaker's signature and the return of an enrolled bill could be taken up for consideration under suspension of the rules. Volume **VII**, section **1083**.
- The request of the Senate for the return of a bill may be agreed to in the House by unanimous consent only. Volume **VII**, section **1082**.
- A request of one House for the return of a bill by the other is complied with as a matter of routine. Volume **VII**, section **1081**.
- A resolution directing return of a bill to the Senate, with notice of refusal of the House to grant the Senate's request relating thereto, was held not to present a question involving the privilege of the House. Volume **VII**, section **1083**.
- The mere request for the other House to return a bill, no error or impropriety being involved, has not been regarded as a privileged matter. Volume **IV**, section **3477**.
- A request of the Senate for the return of a bill, no error being alleged, does not make in order a motion in the House to discharge the committee having possession of the bill. Volume **IV**, section **4694**.
- The Senate having requested the return of a bill which with amendments had reached the stage of disagreement, a motion to discharge the House committee and return the bill was treated as privileged. Volume **IV**, section **3475**.
- Process of recalling a bill from the Senate in order to correct an error in the number. Volume **IV**, section **3476**.

### BILLS-Continued.

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# (12) Return of, Requested of the Other House-Continued.

- The Senate having requested the return of a bill which had been enrolled, signed by the Speaker, and transmitted to the Senate, a resolution was passed directing that the Senate be informed thereof. Volume **IV**, section **3480**.
- There being an error in an engrossed House bill sent to the Senate, a request was made that the Clerk be permitted to make correction. Volume **IV**, section **3465**.

### (13) Enrollment of.

- The rules and law for the engrossment and enrollment of bills. Volume **IV**, sections **3433–3437**. The rule and practice as to the enrolling and signing of bills and their presentation to the President. Volume **IV**, section **3429**.
- When enrolled bills are printed on parchment in accordance with the provisions of joint rules confirmed by statute. Volume **IV**, sections **3433–3437**.
- The engrossment of bills in enrollment was not changed for printing until after long consideration (footnote). Volume IV, section 3437.
- During the last six days of a session Congress may, by concurrent resolution, modify the requirement of rule and law as to the engrossing and enrolling of bills. Volume **IV**, sections **3434**, **3435**.
- In the last six days of a session the engrossing and enrolling of bills by hand instead of printing may be authorized by concurrent resolution. Volume **IV**, sections **3438**, **3439**.
- The articles of impeachment of Judge Pickering were enrolled after they were agreed to by the House. Volume III, section 2323.
- Only in a very exceptional case has Congress waived the strict requirements as to the enrollment of bills. Volume IV, section 3442.
- The enrolling clerks should make no change, however unimportant, in the text of a bill to which the House has agreed. Volume **III**, section **2598**.
- The rule confers on the Committee on Enrolled Bills the enrollment of engrossed bills. Volume IV, section 4350.
- Present practice of comparison of bills for enrollment under direction of the Committee on Enrolled Bills. Volume **IV**, section **3440**.
- The House may by suspension of the rules waive the usual requirements as to the examination of enrolled bills. Volume **IV**, section **3441**.
- The privilege of the Committee on Enrolled bills to report at any time has been long confined to the reporting of enrolled bills. Volume **IV**, section **4646**.
- By usage of the House, requests for leaves of absence and reports of the Committee on Enrolled Bills may be presented, pending the announcement of the vote that the House adjourn. Volume **IV**, section **3151**.
- Question as to the disposition of an enrolled bill in a case where the beneficiary had died before the bill was signed by the Speaker. Volume **IV**, sections **3468**, **3469**.
- An error in the enacting clause of a enrolled bill was corrected by a second enrollment and a second signature by the Speaker. Volume **IV**, section **3451**.
- The correction of an enrolled bill is sometimes ordered by concurrent resolution of the two Houses. Volume **IV**, sections **3446–3450**.
- A clerical error in a bill has corrected by joint action of the Committee on Enrolled Bills of the two Houses. Volume **IV**, section **3445**.
- The Committee on Enrolled Bills sometimes reports an amendment to correct a clerical error. Volume IV, section 3444.
- A concurrent resolution and not a simple resolution is required to authorize correction, however trivial, of a bill agreed to by both Houses. Volume **VII**, section **1042**.
- Instance in which an enrolled bill was amended by concurrent resolution. Volume VII, section 1041.
- By Concurrent resolution, the Clerk was authorized to correct errors in a bill agreed to by the two Houses. Volume **VII**, section **1069**.

# BILLS—Continued.

# (13) Enrollment of—Continued.

- Authority to correct an error in enrolling a bill was conferred on the Clerk by concurrent resolution. Volume **VII**, section **1068**.
- A request of the Senate that the House vacate the signature of the Speaker to an enrolled bill was denied by the House, unanimous consent being refused. Volume **VII**, section **1083**.

#### **BILLS OF LADING.**

- Bills of lading, liability of shipowners, and entering and clearing of vessels are subjects which have been within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4137**.
- The privileges of foreign vessels in American ports, bills of lading, contracts in export trade, and wrecks in international waters have been reported generally by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4144**.
- Bills of lading as evidence, bonds in admiralty cases, willful destruction of vessels, mutiny, etc., are subjects within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4145**.

# **BINDING.**

- Each Member is entitled to one bound copy of each public document to which he may be entitled. Volume **V**, section **7323**.
- The statutes governing the numbering in series and binding of House and Senate reports and documents Volume V, section 7824.
- The statutes governing the numbering in series and binding of House and Senate documents and reports. Volume **VIII**, section **3664**.
- The statutes require the binding for the files of copies of bills and resolutions of each Congress. Volume **V**, sections **7325**, **7326**.
- Formerly authority to requisition printing and binding was granted severally to committees of the House by separate resolutions, but beginning with the Sixty-fifty Congress general leave to order necessary printing and binding has been provided by blanket resolution. Volume **VII**, section **3659**.
- Statutes authorize the sale of stationery for official use and the binding of official documents for Members by the Public Printer at cost. Volume VI, section 214.
- Bills proposing permanent law relative to the printing, binding, and distribution of public documents have been reported by the House branch of the Joint Committee on Printing. Volume **VII**, section **2093**.

### **BIOGRAPHICAL DIRECTORY.**

The Biographical Congressional Directory is compiled at irregular intervals under special authorization. Volume **VIII**, section **3676**.

# BIRTH.

The Missouri election case of Birth v. King in the Thirty-eight Congress. Volume I, section 377. The Missouri election case of Birch v. Van Horn in the Fortieth Congress. Volume II, sections 869, 870.

#### BIRDS.

- A bill for the protection of game and other birds through the instrumentality of the Fish Commission was reported by the Committee on the Merchant Marine and Fisheries. Volume **IV**, section **4148**.
- The adulteration of seeds, insect pests, protection of birds and animals in forest reserves, grading of grain, etc., are subjects within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4157**.
- The protection of migratory birds, the establishment of refuges for that purpose, and the regulation of hunting and shooting grounds in that connection are subject within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1870**.

# BIRTHDAY.

Proceedings on the occasion of the birthday of a former Speaker. Volume VIII, section 3514.

# **BISBEE.**

- The Florida election case of Finley v. Bisbee in the Forty-fifth Congress. Volume II, section 932-934.
- The Florida prima facie election case of Bisbee v. Hull in the Forty-sixth Congress. Volume I, section 57.
- The Florida election case of Bisbee v. Hull in the Forty-sixth Congress. Volume II, section 952. The Florida election case of Bisbee, Jr., v. Finley in the Forty-seventh Congress. Volume II, section
- 977–981.

# BLACK.

- The Georgia election case of Watson v. Black in the Fifty-third Congress. Volume II, section 1054, 1055.
- The Georgia election case of Watson v. Black in the Fifty-fourth Congress. Volume II, section 1096.

# BLACK, LORING M., of New York, Speaker pro tempore.

Decisions on questions of order relating to-Recommittal. Volume VIII, section 2754.

# BLACKBURN, JOSEPH S. C., of Kentucky, Speaker pro tempore

Decisions on questions relating to-

Adjourn, motion to. Volume V, section 5385. Amendments. Volume V, section 5810.

Conference reports. Volume V, section 6464.

Joint Members. Volume **IV**, section **3069**.

Private business. Volume V, section 6668.

Privilege of the floor. Volume V, section 7292.

Question of consideration. Volume V, section 4940.

Quorum. Volume IV, section 2969.

# BLAINE, JAMES G., of Maine, Speaker.

Charges having been made against the Speaker, he called another Member to the chair and from the floor moved a committee of investigation. Volume **II**, section **1286**.

Decisions on questions of order relating to-

Adjounrment. Volume V, sections 6699, 6703, 6704, 6705, 6718.

Adjournment. Volume V, section 5920.

Appointment of committees. Volume IV, sections 4426, 4462, 4483.

Bills. Volume II, section 1274.

Call to order. Volume V, section 7005.

- Conference reports. Volume V, sections 6409, 6411, 6412, 6415, 6446, 6539, 6554, 6561, 6587, 7015.
- Contempts. Volume III, section 1635. Volume III, sections 1689, 1691, 1715.

Debate. Volume V, sections 4987, 5019, 5020, 5114, 5136, 5152..

Debating motions. Volume V, sections 5708, 6775.

Declination of committee places. Volume IV, section 4491.

Division of question. Volume I, section 623. Volume II, section 1240. Volume V, section 6116, 6117, 6121, 6142.

Enacting words stricken out. Volume V, section 5337, 5340.

Expulsion. Volume II, sections 1273, 1286.

Joint rules. Volume V, section 6789.

Journal. Volume IV, sections 2748, 2768, 2769.

Lay on the table. Volume V, sections 5337, 5430.

Member's right to vote. Volume V, section 5952.

# BLAINE, JAMES G., of Maine, Speaker—Continued.

Decisions on questions of order relating to-Continued. Minority of views. Volume IV, section 4604. Oath. Volume I, sections 134, 138, 141, 142, 143, 150, 623. Volume II, section 875. Order of business. Volume IV, section 3151. Personal interest. Volume V, sections 5952, 5955. Points of order. Volume V, section 6919. Postpone, motion to. Volume V, section 5309. Private bill. Volume IV, section 3291. Privilege. Volume I, section 328. Volume II, sections 1487, 1488. Volume III, sections 2510, 2561, 2592. Question of order. Volume V, section 5855. Quorum. Volume IV, sections 2896, 2938, 2964. Recognition. Volume II, sections 1421, 1438, 1466. Volume V, section 5337. Reconsider, motion to. Volume V, sections 5608, 5684. Resignation. Volume II, section 1273. Rooms. Volume V, section 7273. Rules. Volume V, section 6766. Speaker. Volume II, sections 1309, 1323, 1373, 1490. Volume V, section 6097. Speaker's vote. Volume V, section 5971. Special orders. Volume V, section 6775. Substitute amendment. Volume V, section 5799. Suspension of the rules. Volume V, section 6847. Yielding time in debate. Volume V, sections 5028, 5029. Yeas and nays. Volume V, sections 6066, 6104.

### BLAIR, DISQUALIFICATION OF.

The case relating to the alleged disqualification of Messrs. Blair and Schenck in the Thirty-eighth Congress. Volume **V**, section **492**.

#### BLAIR, ELECTION CASES OF.

- The Missouri election case of Blair v. Barrett in the Thirty-sixth Congress. Volume I, sections 841-843.
- The Missouri election case of Knox v. Blair in the Thirty-eighth Congress. Volume I, section 716; Volume II, sections 850, 851.

## BLAKELY.

The Kentucky election case of Blakely v. Golladay, in the Fortieth Congress. Volume I, section 322.

# BLANCHARD, NEWTON C., of Louisiana, Chairman.

Decision on question relating to— Continuation of a public work. Volume **IV**, section **3805**. Holman Rule. Volume **VII**, section **1531**.

#### BLAND.

The Missouri case of Reeves v. Bland in the Sixty-sixth Congress. Volume VI, section 100.

# BLAND, RICHARD P., of Missouri, Speaker pro tempore.

Decision on question relating to-

Debate in Committee of the Whole. Volume V, section 5230.

# BLAND, SCHUYLER OTIS, of Virginia, Chairman.

Decisions on questions of order relating to— Germaneness. Volume **VIII**, section **2954**.

Point of order, reservation of. Volume VIII, section 3431.

### BLANK BOOKS.

Stationery, blank books, and other papers necessary to legislation are furnished to the House and Senate and their committees on requisition of the Clerk of the House and Secretary of the Senate, respectively. Volume **V**, section **7322**.

## BLANKS.

- One House may pass a bill with blanks to be filled by the other House. Volume **V**, section **5781**. Early precedents as to blank ballots in elections of a Speaker and President of the United States. Volume **V**, section **6008**.
- The order of voting requiring a majority of all the Members to elect, a vote of 29 votes for one person and 29 blanks was held not conclusive. Volume **V**, section **6009**.
- In balloting in early years of the House there was uncertainty as to treatment of blanks, but later a rule established the principle that they should not be considered as votes. Volume **V**, section **6003**.
- Blanks for briefing petitions for the Record and the Journal may be obtained from the Clerk at the desk. Volume **VII**, section **1026**.

# BLANTON, THOMAS L., of Texas, Chairman.

Decisions on questions of order relating to-

Debate. Volume VII, section 875, Volume VIII, section 2498. Germaneness. Volume VIII, section 2968.

# BLODGETT.

- The Senate election cases relating to Goldthwaite, Blodgett, and Norwood, from Alabama, and Georgia, in the Forty-second Congress. Volume I, sections 393, 394.
- The investigation of the conduct of Henry W. Blodgett, United States judge for the northern district of Illinois. Volume **III**, section **2516**.

#### BLOOM.

The New York election case of Chandler v. Bloom, in the Sixty-eighth Congress. Volume VI, section 160.

# BLOUNT, JAMES H., of Georgia, Chairman.

Decisions on questions relating to-

Amendments. Volume V, section 5865.

Authorization of an appropriation. Volume VI, section 3687.

Legislation on appropriation bills. Volume IV, section 3819.

Jurisdiction of committees (footnote). Volume IV, section 4042.

Privilege. Volume III, section 2542.

# **BLOUNT, WILLIAM.**

- William Blount, for a high misdemeanor inconsistent with his public trust and duty, was expelled from the Senate. Volume **II**, section **1263**.
- The impeachment of William Blount, a United States Senator, in 1797. Volume III, sections 2294–2318.

## BLUE SKY.

The sale of fraudulent stocks and bonds and other "blue sky" securities is a subject considered by the Committee on the Judiciary. Volume **VII**, section **1781**.

#### **BOARD, FEDERAL RESERVE**

A resolution of inquiry addressed to the Federal Reserve Board is not privileged. Volume VI, section 406.

# **BOARD OF ENGINEERS.**

The printing of reports by the Board of Engineers relating to rivers and harbors is a subject within the jurisdiction of the Joint Committee on Printing and not the Committee on Rivers and Harbors. Volume **VII**, section **2095**.

# BOARD OF REGENTS.

Resignation and expulsion from the Board of Regents of the Smithsonian Institution. Volume V, sections 7340, 7341.

#### BOARDS.

- An appropriation for boards of inspection was held to be in order on an appropriation bill. Volume **VII**, section **1236**.
- Reports of communications to Congress from bureaus, boards, delegates to conferences, or heads of departments are printed under the direction of the Speaker and are within his discretion unless otherwise provided by law. Volume **VIII**, section **3662**.

# BOARDS OF CANVASSERS AND RECOUNT.

- A county canvassing board having ministerial duties only are presumed to act correctly, but this presumption may be rebutted at any time by reference to precinct returns. Volume I, section 577.
- In ascertaining prima facie title the Governor should make intelligible an obscure return from the records of a returning board when said board has the functions of a court of record. Volume **I**, section **582**.
- A county board charged by law with the immediate canvassing and transmittal of precinct results may not change a prima facie result by correcting alleged errors in precinct returns. Volume **I**, section **538**.
- A board of county canvassers legally competent to recount may make such recount even after it has certified and forwarded the result of the first count. Volume **I**, section **581**.
- The acts of county canvassing officers being impeached, their returns must be disregarded and the precinct returns should be consulted in awarding prima facie title. Volume **I**, section **577**.
- The House and its committees are not be considered boards of recount, and returns made by boards, charged with that duty by the State in which the election is held, are presumed correct until impeached by proof of irregularity or fraud. Volume **VI**, section **164**.

#### BOARMAN.

The investigation into the conduct of Aleck Boarman, United States judge for the western district of Louisiana. Volume III, sections 2517, 2518.

# **BOATNER.**

- The First Louisiana election case of Benoit v. Boatner in the Fifty-fourth Congress. Volume I, sections 337, 338.
- The Second Louisiana election case of Benoit v. Boatner in the Fifty-fourth Congress. Volume I, sections 339, 340.

## BOCOCK, THOMAS S., of Virginia, Chairman.

Decisions on questions relating to-

General debate. Volume V, section 5213.

Reading of bills. Volume IV, section 3403.

Yielding the floor in debate. Volume V, section 5024.

#### **BODENSTAB.**

The Wisconsin election case of Bodenstab v. Berger in the Sixty-sixth Congress. Volume VI, section 59.

### BOGY.

- The Senate election case of Lewis V. Bogy, from Missouri, in the Forty-second Congress. Volume I, section 696.
- The Missouri election case of Bogy v. Hawes in the Sixty-seventh Congress. Volume VI, section 117.

#### BOILERS.

The inspection of steam vessels as to hulls and boilers is generally within the jurisdiction of the Committee on the Merchant Marine and Fisheries. Volume **IV**, section **4133**.

# BOLES.

The Arkansas election case of Boles v. Edwards in the Forty-second Congress. Volume I, sections 605-608.

#### BONANZO.

The Louisiana election cases of Bonanzo, Field, Mann, Wells, and Taliaferro in the Thirty-eighth Congress. Volume I, section 381.

## **BONDED DEBT.**

Bonded Debt. Volume VII, section 817.

- The rules confer on the Ways and Means Committee the jurisdiction of subjects relating to the revenue and measures purporting to raise revenue and the bonded debt of the United States. Volume VII, section 1723.
- The organic act of the District of Columbia authorizes appropriations for interest on District bonds and a subsequent act authorizes appropriations for sinking fund for their payment. Volume VII, section 1182.

## BONDS.

# (1) Of respondent in an impeachment.

(2) As securities, jursidiction as to.

# (1) Of Respondent in an Impeachment.

- The accusation being of misdemeanor only, the respondent, under the English usage, does not answer the summons in custody, but the Lords may commit him until he finds sureties for his future appearance. Volume **III**, section **2120**.
- Articles of impeachment being presented against a Senator he was sequestered from his seat and was ordered to and did recognize for his appearance. Volume **III**, section **2118**.
- Upon the impeachment of William Blount the Senate took him into custody and required bonds for his appearance and informed the House thereof. Volume **III**, section **2296**.
- After his expulsion from the Senate William Blount was surrendered by his bondsmen and gave bonds anew to answer to the impeachment. Volume **III**, section **2298**.
- The Senate Journal included in full the bond given by a respondent for his appearance to answer articles of impeachment. Volume **III**, section **2118**.
- Form of recognizance given by the respondent in an impeachment case for his appearance. Volume III, section 2118.
- The Blount precedent for requiring bonds of the respondent was discussed adversely in the Peck case. Volume III, section 2367.

## (2) As Securities, Jurisdiction as to.

- As to jurisdiction in relation to overdue bonds of certain States held in the Treasury as part of Indian trust funds. Volume IV, section 4207.
- Bills for the redemption of lost bonds, checks, and coupons are reported by the Committee on Claims. Volume IV, section 4266.
- The strengthening of public credit, issues of notes and taxation, redemption, etc., thereof, and authorization of bond issues in connection therewith have been considered by the Committee on Banking and Currency. Volume **IV**, section **4084**.
- The rules confer on the Ways and Means Committee the jurisdiction of subjects relating to the revenue and bonded debt of the United States. Volume **IV**, section **4020**.
- The sale of fraudulent stocks and bonds and other "blue sky" securities is a subject considered by the Committee on the Judiciary. Volume **VII**, section **1781**.

#### **BONNIWELL.**

The Pennsylvania case of Bonniwell v. Butler in the Sixty-second Congress. Volume VI, section 136.

# BONUS.

The Committee on Ways and Means has jurisdiction of bills relating to adjusted compensation of World War veterans. Volume VII, section 1738.

### BONYNGE.

The Colorado election case of Bonynge v. Shafroth in the Fifth-eighth Congress. Volume I, section 742.

# BOOHER, CHARLES F., Of Missouri, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, section 1488.

Germaneness. Volume VII, section 1489.

# BOOK OF ESTIMATES.

The annual estimates of the Secretary of the Treasury for the support of the Government are printed in advance in the assembling of Congress. Volume **IV**, sections **3574**, **3575**.

# BOOKER.

- The Virginia election case of Tucker v. Booker in the Forty-first Congress. Volume I, section 461. BOOKS.
  - The Doorkeeper has the custody of all the furniture, and public property in the committee and other rooms under his charge. Volume **I**, section **261**.
  - At the commencement and close of each session of Congress the Doorkeeper is required to make and submit to the House for examination by the Committee on Accounts an inventory of furniture, books, etc. Volume **I**, section **261**.
  - Directions to the Clerk of the House to classify books and documents in the House library and dispose of any surplus in conjunction with the chairman of the Committee on the Disposition of Useless Executive Papers and the Librarian of Congress was held to be a subject not within the jurisdiction of the Committee on Accounts. Volume **VIII**, section **2301**.
  - A Member may not, as a matter of right, require the reading of a book of paper, on suggesting that it contains matter infringing on the privileges of the House. Volume **V**, section **5258**.
  - Bills relating to the purchase of books and manuscripts for the Library of Congress have been reported by the House branch of the Joint Committee on the Library. Volume **IV**, section **4340**.
  - In 1876, after examination and discussion, the House declared its right, through a subpoena duces tecum, to compel the production of books, papers, and especially telegrams. Volume **III**, section **1812**.
  - Discussion of the use of the subpoena duces tecum in procuring books and papers from a private person. Volume **VI**, section **400**.
  - Discussion of the extent of the House's power to compel testimony and the production of books and papers. Volume VI, section 400.
  - In 1877 the House imprisoned members of a State canvassing board for contempt in refusing to obey a subpoena duces tecum for the production of certain papers relating to the election of Presidential electors. Volume **III**, section **1698**.

# BOOTHS AS VOTING PLACES.

The law forbidding a voter to reenter the polling booth, may one who failed to attempting to vote return to effect the object. Volume **I**, section **576**.

#### BOOZE.

The Maryland election case of Booze v. Rusk in Fifty-fourth Congress. Volume II, section 1667.

#### BOREING.

The Kentucky election case of White v. Boreing in the Fifty-sixth Congress. Volume II, section 1117.

### BORLAND, WILLIAM P., of Missouri, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, sections 1301, 1367, 1396.

Employees in executive departments. Volume VII, section 1317.

# **BOTANIC GARDEN.**

- The Committee on Public Buildings and Grounds has reported legislative propositions relating to the buildings and grounds of the Botanic Garden, the Capitol, and the Bureau of Standards. Volume **VII**, section **1965**.
- An appropriation for repairing an reconstructing the main conservatory in the Botanic Garden was held to be the continuation of a public work. Volume **VII**, section **1384**.
- The control of the Botanic Garden is vested by law in the Joint Committee on the Library. Volume **VII**, section **2090**.
- The acceptance of works of art for the Capitol and control of the Botanic Garden are vested in the Committee on the Library. Volume **V**, section **4337**.

## BOTKIN.

The election case of Botkin v. Maginnis from Montana Territory in the Forty-eighth Congress. Volume II, section 994.

#### BOTTS.

The Virginia election case of Botts v. Jones, the Speaker, in the Twenty-ninth Congress. Volume I, sections 809-811.

### **BOUNDARY LINE.**

- Votes of persons otherwise qualified and cast in good faith, in accordance with previous habit, should not be rejected because of disputed boundary of precinct. Volume I, section 587.
- A provision relating to a commission to investigate the conditions and uses of waters adjacent to an international boundary was ruled out of the river and harbor bill as not being within the jurisdiction of the Committee on Rivers and Harbors. Volume **IV**, section **4165**.
- The settlement of boundary lines between States, or between a State and a Territory, is within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4064**.
- The boundaries between the United States and foreign nations, and naval strength, bridges, and dams on waters along such boundaries, are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4166**.

## **BOUNDARY WATERS.**

- Bills relating to jurisdiction of boundary waters between the States or within the several States are reported by the Committee on the Judiciary. Volume **VII**, section **1768**.
- Legislation relating to the construction of bridges over boundary streams between the United States and foreign countries have been reported by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1811**.
- Navigation of international boundary streams<sup>1</sup> and the construction of aids thereto have been considered by the Committee on Rivers and Harbors. Volume **VII**, section **1843**.

#### BOUNTIES.

The Committee on Agriculture has reported as to export bounties, regulation of importation of trees, shrubs, etc., and as to the effects of the tariff on agriculture. Volume **IV**, section **4155**.

# **BOOTELL, HENRY S., of Illinois, Chairman.**

Decisions on questions of order relating to-

- Amendments. Volume V, sections 5762, 5775.
- Amendments, germane. Volume V, sections 5820, 5873.
- Amendments not germane. Volume V, sections 5842, 5861, 5871, 5872, 5892, 5893.

# BOUTELL, HENRY S., of Illinois, Chairman-Continued.

Decisions on questions of order relating to-Continued.

- Authorization of appropriations. Volume IV, sections 3580, 3601, 3605, 3670. Volume VII, sections 1134, 1135. Claims on appropriation bills. Volume IV, section 3802.
  - Continuation of a public work. Volume IV, section 3801.
  - Debate on an appeal. Volume V, section 6950.

  - Deficiency appropriations. Volume IV, section 3563.
  - Estimates. Volume IV, section 4148.
  - Jurisdiction. Volume IV, sections 4047, 4184.
  - Jurisdiction of committees. Volume IV, section 4048.
  - Legislation. Volume IV, sections 3822, 3829, 3849, 3852, 3857.
  - Legislation on appropriation bills. Volume IV, section 3820.
  - Limitations. Volume IV, sections 3923, 3926, 3945-3947, 3952, 3972, 3979-3981, 3982 (footnote), 3999, 4003, 4005.
  - Order. Volume V, section 5008.
  - Papers. Volume V, section 7265.
  - Point of order. Volume V, sections 6866, 6871, 6909. Volume VIII, section 3440.
  - Private Calendar. Volume VIII, section 2331.
  - Recognition. Volume II, section 1457.
  - Rulings of Chair. Volume II, section 1331.
  - Vote by tellers. Volume V, section 5996.

BOUTWELL, GEORGE, S., of Massachusetts, Speaker pro tempore.

Decision on question of order relating to-

Quorum. Volume IV, section 3034.

# BOWEN.

- The South Carolina election case of Bowen v. De Large in the Forty-second Congress. Volume I, section 505.
- The Virginia election case of Bowen v. Buchanan in the Fifty-first Congress. Volume II, sections 1027, 1028.

## BOWERS.

The New York election case of Williams jr., v. Bowers in the Thirteenth Congress. Volume I, section 647.

### BOWMAN.

The Pennsylvania election case of McLean v. Bowman in the Sixty-second Congress. Volume VI, section 98.

# BOWMAN ACT.

- The Bowman and Tucker acts, so-called, for assisting Congress in the settlement of claims. Volume IV, section 3303.
- Discussions of the Tucker and Bowman Acts. Volume VII, section 1752.
- Under the present practice reports from the Court of Claims under the Bowman Act, which are also reported by a House committee and sent to the Private Calendar, do not remain on that Calendar during a succeeding Congress. Volume IV, sections 3299-3302.

# BOYD, ELECTION CASE OF.

The Missouri election case of Boyd v. Kelso in the Thirty-ninth Congress. Volume II, section 355.

# BOYD, LINN, of Kentucky, Speaker and Chairman.

- Decisions on questions of order relating to-
  - Adjourn motion to. Volume IV, section 3523. Volume V, section 5377.
  - Adjournment. Volume V, sections 6711, 6738.
  - Adjournment sine die. Volume V, section 6707.

BOYD, LINN, of Kentucky, Speaker and Chairman.-Continued. Decisions on questions of order relating to-Continued. Amendments. Volume IV, section 4894. Amendments, germane. Volume V, section 5831. Amendments, not germane. Volume V, section 5863. Appeals. Volume V, sections 5709, 6943. Bills. Volume IV, sections 3376, 3377. Chairman of Committee of the Whole. Volume IV, section 4708. Committees. Volume IV, sections 4433, 4659. Committees, appointment of. Volume IV, sections 4463, 4466. Communications. Volume V, section 6655. Conference reports. Volume V, sections 6445, 6530. Conferences. Volume V, section 6320. Debate, five-minute. Volume V, section 5241. Debate, general. Volume V, sections 5205, 5218, 5235. Debating motions. Volume V, section 5709. Disorder. Volume II, section 1652. Division of question. Volume IV, sections 6112, 6136, 6151. Journal. Volume IV, sections 2788, 2790, 2796, 2831, 2844, 2852. Jurisdiction. Volume IV, sections 4361, 4367. Lay on the table. Volume V, sections 5398-5400, 5426, 5427, 5437, 5709, 6202, 6203, 6738. Legislation. Volume IV, section 3909. Members. Volume IV, sections 4509, 4510. Motions. Volume IV, section 4896. Volume V, section 5303. Objection. Volume II, section 1138. Personal explanations. Volume V, section 5070. Points of order. Volume V, section 6937. Postpone, motion to. Volume V, sections 5307, 5314, 5315. Previous question. Volume V, sections 5342, 5489, 5494, 5517, 5563. Privilege. Volume I, section 284. Volume III, sections 2573, 2613, 2641. Volume V, section 7014. Privileged reports. Volume IV, sections 3142, 3143. Protests. Volume IV, section 2799. Quorum. Volume IV, section 3522. Reading of bills. Volume IV, sections 3398, 3405. Reading of papers. Volume V, sections 5260, 5274, 5283. Recognition. Volume II, section 1453. Reconsider. Volume V, sections 5613, 5628 (footnote), 5629, 5630, 5633, 5637, 5638, 5655, 5662, 5676, 5698, 5700. Senate amendments. Volume V, section 5424. Speaker. Volume II, section 1321. Special orders. Volume IV, sections 3182, 3196, 3201. Suspension of rules. Volume V, sections 6796, 6832, 6853. Yielding the floor. Volume V, sections 5011, 5012, 5021, 5022. Yeas and nays. Volume V, sections 6016, 6017, 6031, 6042.

## BOYDEN.

The North Carolina election case of Boyden v. Shoper in the Forty-first Congress. Volume I, section 456.

# **BOYNTON.**

The Massachusetts election case of Boyton v. Loring in the Forty-sixth Congress. Volume II, sections 949-951.

## BRACKEN.

The election case of John P. Bracken of Pennsylvania. Volume VI, section 152.

# **BRADFORD.**

The investigation into the conduct of Oliver B. Bradford, late vice-consul-general at Shanghai. Volume III, section 2515.

#### **BRADLEY.**

The Arkansas election case of Bradley v. Hynes in the Forty-third Congress. Volume II, section 901.

The Arkansas election case of Bradley v. Slemons in the Forty-sixth Congress. Volume II, sections 936-938.

### BRANCH, LAWRENCE O. B., of North Carolina, Speaker pro tempore.

Decision on question of order relating to-

Question of privilege. Volume III, section 2596.

# BRANDING.

Bills relating to commercial travelers as agents of interstate commerce, and branding of articles going into such commerce have been considered by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4115**.

### **BRATTON.**

The Senate election case of Bursom v. Bratton, from New Mexico, in the Sixty-ninth Congress. Volume VI, section 170.

#### BRAXTON

The Virginia election case of McKenzie v. Braxton in the Forty-second Congress. Volume I, sections 639, 640.

# BREACH OF PEACE.

- Prior rights of the House when a Member is accused of treason, felony, or breach of the peace. Volume II, section 1260.
- The words "treason, felony, and breach of the peace," in the constitutional guarantee of privilege, have been construed to mean all indictable crimes. Volume **III**, section **2673**.
- All criminal offenses are comprehended by the terms "treason, felony, and breach of the peace," as used in the Constitution, excepting these cases from the operation of the privilege from arrest therein conferred upon Senators and Representatives during their attendance at the sessions of their respective Houses, and in going to and returning from the same. Volume **VI**, section **589**.

# **BREACH OF PRIVILEGE.**

- The House is empowered under the Constitution to punish as a contempt against it a breach of its privileges committed by assault on one of its Members for words spoken in debate. Volume **VI**, section **332**.
- The President having transmitted to the House a message reflecting on the integrity of its membership, the House declared it a breach of privilege and ordered it laid on the table. Volume VI, section 330.
- An assault upon a Member of the House for words spoken in debate is a breach of its privileges and a contempt of the House. Volume **VI**, section **332**.
- The investigation of a breach of the privilege of the House was committed to a select committee appointed by the Speaker. Volume **VI**, section **332**.
- A Senator in debate in the Senate having assailed the Speaker, a resolution declaring the language of the Senator a breach of the privilege of the House was treated as a matter of privilege. Volume **VI**, section **584**.

# BREAD.

Bills providing for the standardization in quality, weight, and measure of agricultural products and breadstuffs have been considered by the Committee on Agriculture. Volume **VII**, section **1868**.

## BREAUX.

The Louisiana election case of Breaux v. Darrall in the Forty-fourth Congress. Volume II, section 919.

# BRECKINRIDGE.

The Arkansas election case of Clayton v. Breckinridge in the Fifty-first Congress. Volume II, sections 1018, 1019.

## **BREEDING OF HORSES.**

The subject of improving the breed of horses, even with the improvement of the cavalry as an object, belongs to the jurisdiction of the Committee on Agriculture. Volume IV, section 4158.

# BREWSTER.

The New York election case of Ryan v. Brewster in the Fifty-fifth Congress. Volume II, section 1107.

# **BRIBERY.** See also "Elections of Representatives."

- (1) Of Members.
- (2) Charges of, against a Member.
- (3) As a ground for impeachment.

### (1) Of Members.

- For attempting to bribe a Member, John Anderson was censured by the Speaker at the bar of the House. Volume II, section 1606.
- A citizen having attempted to bribe a Member, the House arrested, tried, and punished him. Volume II, section 1606.
- For contempt in attempting to bribe its Members, the House committed Robert Randall in 1795. Volume II, section 1603.
- Is an attempt to bribe a Member at a place other than the seat of Government, and before he has taken his seat, a breach of privilege? Volume **II**, section **1603**.
- On the evidence of Members, who in their places gave information of attempts to bribe them, the House issued an order for the arrest of the person charged with the offense. Volume **II**, section **1599**.
- Penalties are provided for attempts to bribe Members, and a Member may not be interested in a public contract. Volume II, section 1164.
- A committee which had been employed to investigate charges of corruption on the part of the its Members recommended that the evidence be transmitted to the Attorney-General. Volume III, section 1836.

#### (2) Charges of, Against a Member.

Members being charged with bribery committed several years before the election of the then existing House, the House preferred censure to expulsion, but declined to express doubt as to the power to expel. Volume **II**, section **1286**.

# (3) As a Ground for Impeachment.

Treason, bribery, or other high crimes and misdemeanors require removal of President, Vice-President, or other civil officers on conviction by impeachment. Volume **III**, section **2001**.

#### BRIDGES.

- Lesiglation relating to the construction of bridges over navigable waters belongs to the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4099**.
- Legislation relating to the construction of bridges over boundary streams between the United States and foreign countries have been reported by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1811**.

# BRIDGES-Continued.

- The building, maintenance, and operation of bridges across navigable waters or artificial waterways in process of construction is not within the jurisdiction of the Committee on Rivers and Harbors. Volume **VII**, section **1846**.
- The construction of a memorial bridge across the Potomac River is a subject which has been considered by the Committee on Public Buildings and Grounds. Volume VII, section 1968.
- The construction of a memorial bridge across a navigable stream is a subject within the jurisdiction of the Committee on Interstate and Foreign Commerce and not the Committee on the Library. Volume **VII**, section **1812**.
- The acquisition and conveyance of lands for military reservations, the granting of easements upon and across and the improvement of such reservations including the bridging of nonnavigable streams therein, are subjects within the jurisdiction of the Committee on Military Affairs. Volume **VII**, section **1892**.
- The boundaries between the United States and foreign nations, and naval strength, bridges, and dams on waters along such boundaries, are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4166**.
- Harbor regulations for the District and the bridge over the Eastern Branch have been within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4286**.
- An appropriation for the construction of public bridges in the District of Columbia was held to be the continuation of a public work. Volume **VII**, section **1389**.
- An appropriation for the construction of national-park and national-monument roads including necessary bridges was held to be sanctioned by law. Volume **VII**, section **1218**.
- The construction of a bridge on an Indian reservation was held not to be a work in progress justifying an appropriation on an appropriation bill. Volume **VII**, section **1341**.
- An appropriation for construction of bridges on Indian reservations was held not to be in continuation of work in progress. Volume **VII**, section **1385**.
- Consent to construction of a bridge across a navigable stream was held to be a regulation of commerce and not a conveyance of public property or an easement therein. Volume **VIII**, section **2391**.

## BRIGGS, GEORGE A., of New York, Speaker pro tempore and Chairman.

Decisions on questions of ordering relating to-

Quorum. Volume IV, section 2898.

Yielding the floor. Volume V, section 5010.

# BRIGHT, ELECTION CASE OF.

The Senate election case of Lane and McBarthy v. Fitch and Bright from Indiana in the Thirty-fourth and Thirty-fifth Congresses. Volume **I**, sections **545**, **546**.

### BRIGHT, EXPULSION OF.

For a letter implying friendship with the foes of the Government, Jesse D. Bright was expelled from the Senate. Volume II, section 1269.

#### BRITT.

The North Carolina election case of Britt v. Weaver in the Sixty-fifth Congress. Volume VI, section 95.

## BROAD SEAL CASE.

The election case of the New Jersey Members in the Twenty-sixth Congress called the "Broad Seal Case." Volume I, section 791-802.

### **BROADHEAD.**

The Missouri election case of McLean v. Broadhead in the Forty-eighth Congress. Volume II, section 996.

#### **BROCKENBROUGH.**

The Florida election case of Brockenbrough v. Cabell in the Twenty-ninth Congress. Volume I, section 812.

# BROKERS.

Bills to license customhouse brokers come within the jurisdiction of the Committee on Ways and Means. Volume VII, section 1727.

# **BROMBERG.**

The Alabama election case of Bromberg v. Haralson in the Forty-fourth Congress. Volume II, sections 905-907.

#### **BROOCKS.**

The Texas election case of Houston v. Broocks in the Fifty-ninth Congress. Volume I, sections 643, 644.

# **BROOKHART.**

Senate election case of Smith W. Brookhart in the Sixty-seventh Congress. Volume VI, section 157.

The Senate election case of Steck v. Brookhart, of Iowa, in the Sixth-ninth Congress. Volume VI, section 172.

# **BROOKS, CENSURE OF.**

The censure of James Brooks and Oakes Ames for acts done in connection with the Credit Mobilier. Volume II, section 1286.

# **BROOKS, ELECTION CASE.**

The Maryland election case of Brooks v. Davis in the Thirty-fifth Congress. Volume I, section 833. The New York election case of Dodge v. Brooks in the Thirty-ninth Congress. Volume II, sections 859-861.

# BROOKSHIRE, ELIJAH V., of Indiana, Speaker pro tempore.

Decision on question of order relating to-

Call of the House. Volume IV, section 2984.

# **BROWN, CENSURE OF.**

The House expunged from the Journal of a preceding Congress its censure of John Young Brown. Volume IV, section 2793.

# **BROWN, ELECTION CASES OF.**

The Kentucky election case of Smith v. Brown in the Fortieth Congress. Volume I, sections 449, 450.

The Mississippi election case of Brown v. Allen in the Fifty-fourth Congress. Volume I, section 754.

- The Virginia election case of Brown v. Swanson in the Fifty-fifth Congress. Volume II, sections 1108, 1109.
- The New York election case of Brown v. Hicks in the Sixty-fourth Congress. Volume VI, section 143.

The Florida election case of Brown v. Green, in the Sixty-ninth Congress. Volume VI, section 167.

# BROWNING, GORDON, of Tennessee, Chairman.

Decisions on questions of order relating to-

Debate. Volume VII, section 2503.

# **BROWNING, WILLIAM J.**

Statement of as to forms of messages in use by the Clerk of the House in transmitting business from the House to the Senate (footnote). Volume **V**, section **6596**.

# BRUCE

The Missouri election case of Bruce v. Loan in the Thirty-eighth Congress. Volume I, section 377.

# BRUIN.

The inquiry into the conduct of Judge Peter B. Bruin in 1808. Volume I, section 2487.

## BUCHANAN, ELECTION CASES OF.

- The Mississippi election case of Buchanan v. Manning in the Forty-seventh Congress. Volume II, sections 972–974.
- The Virginia election case of Bowen v. Buchanan in the Fifty-first Congress. Volume II, sections 1027, 1028.

# BUCHANAN, JOHN A., of Virginia, Chairman.

Decision on question of order relating to— Limitations on appropriation bills. Volume **IV**, section **3987**. Germaneness. Volume **VII**, section **1548**. Appropriations. Volume **VII**, section **1486**.

#### BUCK.

The Louisiana election case of Coleman v. Buck in the Forty-fourth Congress. Volume II, section 1082.

## BUCKLEY.

The Illinois election case of Gorman v. Buckley, in the Sixty-eighth Congress. Volume VI, section 162.

# BUDGET.

- A statute authorizes changes in the limit of cost of public buildings in accordance with estimates submitted by the Bureau of the Budget. Volume **VII**, section **1450**.
- The Speaker declines to refer to the Committee on Appropriations estimates or requests relating to appropriations transmitted through other than official channels. Volume **VII**, section **1124**.

# **BUILDINGS, HOUSE OFFICE.**

History of the House Office Buildings. Volume VIII, section 3645.

- The assignment of rooms in the House Office Building is subject to the control of the House by rule, resolution, or otherwise. Volume **VIII**, section **3652**.
- A resolution proposing assignment of rooms in the House Office Building is not privileged against a demand for the regular order. Volume **VIII**, section **3654**.
- A resolution proposing assignment of rooms in the House Office Building was not entertained as privileged. Volume **VIII**, section **3653**.
- The House Office Building Commission shall prescribe rules regulating employments in the House Office Building together with regulations governing the use and occupancy of rooms in the building. Volume **VIII**, section **3646**.
- Rooms in the House Office Building vacated by death or resignation before the end of the term become available for filing by sitting Members but not by Members elect for a period of 10 days, at the close of which the room will be assigned to the filing Member having the longest continuous service in the House. Volume **VIII**, section **3649**.
- The term "continuous service" governing seniority in the assignment of rooms in the House Office Building is held to refer to uninterrupted service, and seniority of a Member dates from the beginning of his last uninterrupted service regardless of previous terms of membership in the House. Volume **VIII**, section **3651**.
- Offices in the new House Office Building were originally assigned under a resolution adopted by the House Office Building Commission. Volume **VIII**, section **3650**.
- Suites in the new building were assigned according to seniority in continuous service and Members were required to file for assignment on a designated day in person or by proxy. Volume **VIII**, section **3650**.

### BUILDINGS, HOUSE OFFICE-Continued.

- The House Office Building and its service are under the supervision of the Architect of the Capitol, subject to the approval and direction of the House Office Building Commission. Volume VIII, section 3646.
- **BUILDINGS, PUBLIC.** 
  - (1) Jurisdiction of bills relating to.-To Committee on Public Buildings and Grounds.
  - (2) Jurisdiction of bills relating to.—To Committee on Military Affairs.

(3) Jurisdiction of bills relating to.-To Committee on Interstate and Foreign Commerce.

- (4) Jurisdiction of bills relating to.-To Committee on Foreign Affairs.
- (5) Jurisdiction of bills relating to.-To Committee on Immigration and Naturalization.
- (6) Jurisdiction of bills relating to.—To Committee on Patents.
- (7) Jurisdiction of bills relating to.—To Committee on the Judiciary.(8) Jurisdiction of bills relating to.—To Committee on the Library.
- (9) Jurisdiction of bills relating to.—To Committee on Banking and Currency.
- (10) Items relating to, on general appropriation bills.—Limit of cost.
- (11) Items relating to, on general appropriation bills.—Continuation of a public work.
- (12) Items relating to, on general appropriation bills.—Authorization for.

# (1) Jurisdiction of Bills Relating to.—To Committee on Public Buildings and Grounds.

- The rule given to the Committee on Public Buildings and Grounds jurisdiction of subjects relating "to the public buildings and occupied or improved grounds of the United States other than appropriations therefor." Volume IV, section 4231.
- The Committee on Public Buildings and Grounds has jurisdiction of bills authorizing the purchase of sites and construction of post-offices, custom-houses, and Federal courthouses in various portions of the country. Volume IV, section 4232.
- The bill authorizing the acquisition of a site and erection of the Government Printing Office was placed within the jurisdiction of the Committee on Public Buildings and Grounds. Volume IV, section 4233.
- Government buildings within the District of Columbia are within the jurisdiction of the Committee on Public Buildings and Grounds. Volume IV, section 4233.
- The bill for the purchase of the house in which Abraham Lincoln died was reported by the Committee on Public Buildings and Grounds. Volume IV, section 4234.

# (2) Jurisdiction of Bills Relating to.-To Committee on Military Affairs.

- Legislative authorization for construction of buildings for use of the Army, and provisions for the control thereof, are generally within the jurisdiction of the Committee on Military Affairs. Volume IV, section 4183.
- (3) Jurisdiction of Bills Relating to.-To Committee on Interstate and Foreign Commerce.

Bills authorizing the construction of marine hospitals and the acquisition of sites therefor are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4110.

The general subjects of quarantine and the establishment of quarantine stations are within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4109.

# (4) Jurisdiction of Bills Relating to.—To Committee on Foreign Affairs.

The general affairs of the consular service, and the acquisition of land and buildings for legations in foreign capitals are within the jurisdiction of the Committee on Foreign Affairs. Volume IV. section 4163.

# (5) Jurisdiction of Bills Relating to.-To Committee on Immigration and Naturalization.

Authorizations for sites and buildings for immigrant stations are within the jurisdiction of the Committee on Immigration and Naturalization. Volume IV, section 4312.

## BUILDINGS, PUBLIC-Continued.

# (6) Jurisdiction of Bills Relating to.—To Committee on Patents.

- The subjects of patent law, jurisdiction of courts in patent cases, the Patent Office, including a building therefor, have been considered by the Committee on Patents. Volume **IV**, section **4255**.
- The subjects of patent law, jurisdiction of the courts in patent cases, and the Patent Office, including a building therefor, have been considered by the Committee on Patents. Volume **VII**, section **1984**.

# (7) Jurisdiction of Bills Relating to.—To Committee on the Judiciary.

- The management of national penitentiaries, and the authorization of buildings therefor, are within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4070**.
- (8) Jurisdiction of Bills Relating to.-To Committee on the Library.
  - Bills authorizing the construction and providing for the care of the Library building and the management of the Library itself have been reported by the House branch of the Joint Committee on the Library. Volume **IV**, section **4339**.
  - Bills relating to historic documents, relics, and buildings have been reported by the House branch of the Joint Committee on the Library. Volume **VII**, section **2086**.

# (9) Jurisdiction of Bills Relating to.—To Committee on Banking and Currency.

Legislation relating to establishment and operation of Federal Reserve banks, including authorization of construction of Federal Reserve bank buildings, belongs within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1793**.

## (10) Items Relating to, on General Appropriation Bills.—Limit of Cost.

- It is not in order on a general appropriation bill to establish a limit of cost on a public building. Volume IV, section 3761.
- The mere appropriation of a sum "to complete" a work does not fix a limit of cost to exclude future appropriations for a public building on a general appropriation bill. Volume **IV**, section **3761**.
- A statute authorizes changes in the limit of cost of public buildings in accordance with estimates submitted by the Bureau of the Budget. Volume **VII**, section **1450**.
- An appropriation for a public building in excess of the limit of cost fixed by law is not in order on an appropriation bill. Volume **VII**, section **1133**.

#### (11) Items Relating to, on General Appropriation Bills.—Continuation of a Public Work.

- While appropriations for new buildings at existing Government institutions have sometimes been admitted as in continuance of a public work they are not regarded as establishing a principle. Volume **IV**, sections **3741–3746**.
- Appropriations for the continuation of work on a public building, and not intended to supply any actual deficiency, belongs to the sundry civil bill, not the general deficiency bill. Volume **IV**, section **3562**.
- Appropriations for repairs to public buildings are admitted in general appropriation bills as in continuation of a public work. Volume **IV**, section **3778**.
- While repairs of buildings used in the public service are held to be in continuation of a public work, improvements for such buildings do not come within the rule. Volume **VII**, section **1367**.
- While a proposition to enlarge an existing public building is in order as continuation of a public work, an appropriation for the "extension" of a building is not in order if it is in fact a proposition for a new building. Volume **VII**, section **1355**.
- An appropriation for improvement of a quarantine station, including the building of wharves, was held to be in continuation of a public work. Volume **VII**, section **1372**.
- A proposition to repair a public building is in order as a continuation of work in progress if such repairs are for the use and purpose for which the building was originally provided, but not otherwise. Volume **VII**, section **1370**.

### BUILDINGS, PUBLIC-Continued.

## (11) Items Relating to, on General Appropriation Bills.—Continuation of a Public Work— Continued.

- An appropriation to render serviceable an additional story of a building provided for the use of the Court of Appeals of the District of Columbia was admitted as in continuation of a public work in progress, but a similar appropriation to adapt this portion of the building for accommodation of the recorder of deeds was ruled out of order. Volume **VII**, section 1370.
- A proposition to pave city streets adjacent to a public building was held to be without authority of law. Volume **IV**, sections **3779–3781**.
- It is not in order on the naval appropriation bill to appropriate for a new foundry not previously authorized by law at a navy-yard. Volume **IV**, section **3761**.
- An appropriation for officers' quarters at a navy-yard is not in order on the naval appropriation bill as in continuance of a public work. Volume **IV**, section **3758**.
- The construction of a new building at a military post was held not to be in continuation of a public work. Volume **VII**, section **1354**.
- The erection of a new dormitory building to replace an old one was held not to be in continuation of public work already in progress. Volume **VII**, section **1216**.
- The purchase of sites and the erection of buildings for the Weather Bureau not being authorized by prior legislation, an appropriation therefor is not in order on the agricultural appropriation bill. Volume **IV**, sections **3753**, **3754**.
- Propositions for acquisition of sites and buildings for embassies in foreign countries are not in order in the consular and diplomatic appropriation bill. Volume **IV**, sections **3606–3608**.
- Appropriations for rent of buildings used in the public service, even though isolated from the Government establishment with which connected, are in continuation of a public work and in order on appropriation bills. Volume **VII**, section **1371**.
- While alteration and adaptation of public buildings belonging to the Government is held to be continuation of a work in progress within the meaning of the rule, the alteration and adaptation of a building not the property of the Government, even though under its control, was held not to be such a work in progress and subject to a point of order. Volume **VII**, section **1339**.
- The repair of buildings other than those owned by the Government was held not to be in continuation of a public work. Volume **VII**, section **1368**.

# (12) Items relating to, on General Appropriation Bills.—Authorization for.

- Authorization for enlargement, extension, improvement, and repair of buildings and grounds was held not to authorize a new building. Volume **VII**, section **1216**.
- The enactment establishing an institution was held not to authorize construction of a new building therein. Volume **VII**, section **1267**.
- Law limiting the labor of inmates to duties necessary for the construction and maintenance of an institution was held not to authorize an appropriation for construction of additional buildings for the institution. Volume **VII**, section **1267**.
- While estimates by Secretary of State of appropriations for acquisition of sites and buildings for diplomatic and consular establishments are provided for by law, the submission of such estimate is not a condition precedent to appropriation by Congress, and an appropriation for which no estimate had been made was held to be in order on an appropriation bill. Volume **VII**, section **1255**.

# **BULLETIN SERVICE.**

The development of the bulletin service announcing in advance the legislative program for the week. Volume **VIII**, section **3672**.

### BULLION.

Subjects relating to the coinage of silver and purchase of builion have been within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **IV**, section **4093**.

#### BULLOCK.

The Florida election case of Goodrich vs. Bullock in the Fifty-first Congress. Volume II, sections 1037, 1038.

#### BULWINKLE, ALFRED L., of North Carolina, Chairman.

Decisions on questions of order relating to-

Appropriations. Volume VII, sections 1129, 1529.

### BUREAUS, ESTABLISHMENT OF AND APPROPRIATIONS FOR.

- Bills providing for the establishment or abolition of bureaus in departments are reported by the committee having jurisdiction of the subjects with which the proposed bureau would deal. Volume **VII**, section **1907**.
- The general statement of purpose for which a department is established, as set forth in the organic act creating it, is not to be construed as authorization for appropriations not specifically provided for in succeeding sections of the act providing for bureaus designated to carry out the declaration of purpose. Volume **VII**, section **1264**.
- While a statute creating a bureau for a declared purpose may authorize a lump-sum appropriation for carrying out that purpose, it does not create offices or warrant appropriations for salaries of specific offices. Volume **VII**, section **1315**.
- Authorization for transfer of functions of one bureau to another is authorization for similar transfer of equipment essential to the exercise of such functions. Volume VII, section 1223.
- Appropriations for the annual quota of the United States in support of the International Trade-Mark Bureau and the International Hydrographic Bureau were held not to be authorized by existing law. Volume **VII**, section **1256**.
- A treaty providing for mutual reports by contracting nations to an international bureau was held to sanction appropriations for the bureau's maintenance although no treaty had been entered into providing for establishment of the bureau. Volume **VII**, section **1142**.
- The statute creating the Bureau of Education was held not to justify an appropriation for specific offices not otherwise authorized by law. Volume **VII**, section **1315**.
- Legislative propositions relating to the Bureau of Efficiency and needs of personnel in the executive departments belong to the jurisdiction of the Committee on the Civil Service and not to the Committee on the Judiciary. Volume **VII**, section **2022**.
- An appropriation for demonstrating uses of fish as food was held not be authorized by the organic act creating the Bureau of Fisheries. Volume **VII**, section **1259**.
- Establishment of a Bureau of Immigration and Naturalization, and the provision and maintenance of personnel and equipment for administration of the immigration and naturalization laws, are subjects with in the jurisdiction of the Committee on Immigration and Naturalization. Volume **VII**, section **2038**.
- Bills establishing a bureau of lighthouses, authorizing sale of lighthouse reservations, and providing for aids to navigation in the Lighthouse Service, formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now<sup>5</sup> reported by the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1814**.
- The act creating the Bureau of Mines and transferring to it from the Geological Survey supervision of certain investigations is sufficient authorization for transfer from the Geological Survey to the new bureau of laboratories, equipment and furniture used in connection with such investigations. Volume **VII**, section **1223**.
- Provision for transfer to the Bureau of Mines of funds for scientific investigations from departments unable to handle such investigations was held not to constitute legislation. Volume VII, section 1470.

# BUREAUS, ESTABLISHMENT OF AND APPROPRIATIONS FOR-Continued.

- An appropriation for helium to be transferred to the Bureau of Mines supplying the gas was held to be in order in the naval appropriation bill. Volume **VII**, section **1471**.
- The organic law creating the Bureau of Mines, while general in character, was construed as applying to the United States only, and authorization conferred to investigate structural materials and fuels is limited to those within the States and does not extend to those of Alaska. Volume **VII**, section **1224**.
- An appropriation from experiments by the Bureau of Ordnance, while not specifically authorized by statute, was held to be in order on an appropriation bill. Volume **VII**, section **1243**.
- Mere authority conferred by law to issue passports was held not to authorize creation of a bureau for that purpose. Volume **VII**, section **1249**.
- An appropriation for investigations in cooperation with industries of problems in industrial development was held to be authorized by the organic law creating the Bureau of Standards. Volume **VII**, section **1260**.
- The Committee on Public Buildings and Grounds has reported legislative propositions relating to the buildings and grounds of the Botanic Garden, the Capitol, and the Bureau of Standards. Volume **VII**, section **1965**.
- Bills for the establishment of a standardizing bureau and the adoption of the metric system have been reported by the Committee on Coinage. Weights, and Measures. Volume **IV**, section **4091**.

# BURLEIGH.

The election case of Burleigh and Spink v. Armstrong from Dakota Territory in the Forty-second Congress. Volume II, section 889.

# BURNETT.

The Alabama election case of Spears v. Burnett in the Fifty-seventh Congress. Volume II, section 1119.

### BURNS.

The Kentucky election case of Burns v. Young in the Forty-third Congress. Volume II, section 899.

# BURR, AARON, of New York, Vice-President.

Decisions on questions of order relating to-

Counsel in an impeachment trial. Volume III, section 2192.

Evidence in an impeachment trial. Volume III, sections 2190, 2260, 2261, 2334.

# BURROWS, JULIUS C., of Michigan, Speaker pro tempore and Chairman.

Decisions on questions of order relating to-

Amendments, germane. Volume V, sections 5854, 5908.

Amendments to the Constitution. Volume V, section 7033.

Appropriation bills. Volume IV, section 4052.

Committee of the Whole. Volume IV, section 4740.

- Conference. Volume V, section 6294.
- Debates. Volume V, section 4990.

General parliamentary law. Volume V, section 6760.

Legislation. Volume IV, sections 3817, 3992.

Limitations. Volume IV, section 3931.

Personal privilege. Volume V, section 5076.

Previous question. Volume V, section 5586.

Quorum. Volume IV, section 3038.

River and harbor bill. Volume IV, section 3899.

Speaker's table. Volume IV, section 3094.

Tellers. Volume IV, section 4773. Volume V, section 5999.

Yeas and nays. Volume IV, section 2739.

# BURSUM.

The Senate election case of Bursum v. Bratton, from New Mexico, in the Sixty-ninth Congress. Volume VI, section 170.

## BURT, ARMISTEAD, of South Carolina, Chairman.

Decisions on questions of order relating to-

Appropriation bills. Volume IV, section 3619.

Debate. Volume V, section 5240. Tellers. Volume V, section 5993.

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# BURTON, J. R.

The Senate case of Joseph R. Burton in the Fifty-ninth Congress. Volume II, section 1282.

# BURTON, THEODORE E., of Ohio, Chairman.

Decisions on questions of order relating to—
Amendments, germane. Volume V, section 5805.
Appropriation bills. Volume IV, section 4124.
Authorization of appropriation. Volume IV, sections 3584, 3589.
Committee of the Whole. Volume IV, section 4746.
Germaneness. Volume VIII, sections 2991, 3028.
Legislation. Volume IV, section 3836. Volume V, section 5805.
Limitations. Volume IV, sections 3925, 3949, 3951, 3953, 3961, 3983.
Point of order. Volume V, sections 6872, 6873, 6910.

# BUSINESS.

- (1) In general.
- (2) At the time of organization of the House.
- (3) In one House before organization of the other.
- (4) A quorum necessary for.
- (5) Before reading of the Journal.
- (6) Effect of adjournment sine die on pending.
- (7) Order of.—The regular order.
- (8) Order of.—The Speaker's table.
- (9) Order of.—Unfinished business.
- (10) Order of.—The call of committees, or morning hour.
- (11) Order of.—Going into Committee of the Whole at the end of the morning hour.
- (12) Order of.—Going into Committee of the Whole generally.
- (13) Order of.—Motions relating to.
- (14) Order of.—In Committee of the Whole.
- (15) Order of.—Bills reported from Committee of the Whole.
- (16) Order of.—Privileged reports of committees.
- (17) Order of.—The Calendars.
- (18) Order of.—Interrrupted, for privileged motions.
- (19) Order of.—Consideration of the motion to reconsider.
- (20) Order of.—Interrrupted, for questions of privilege.
- (21) Order of.—Examples of questions of privilege which may interrupt.
- (22) Order of.—Bills with previous question ordered.
- (23) Order of.—The motion to suspend the rules.
- (24) Order of.—Special orders.
- (25) Order of.—Messages.
- (26) Order of.—Bills returned without the President's approval.
- (27) Order of.—Senate amendments.
- (28) Order of.—Private business on Fridays.
- (29) Order of.—District of Columbia day.
- (30) Order of.-Leaves of absence, enrolled bills, withdrawal of papers.
- (31) Order of.—Limiting the business of a session.

#### BUSINESS-Continued.

## (1) In General.

- The object of a parliamentary body is action, not stoppage of action, and the methods of procedure may not be used to stop legislation. Volume **V**, section **5713**.
- The development through which the previous question has become a flexible, reasonable, and efficient instrumentality for restricting debate and forwarding business, Volume V, section 5446.
- The question of consideration has been established by long practice as a means by which the House may protect itself against business which it does not wish to consider. Volume **V**, section **4936**.
- The House has declined to affirm that it may not transact business on Sunday. Volume V, section 6730.
- The reception of a message from the President or the Senate is not the transaction of business. Volume **V**, section **6600**.
- Under the early practice the Speakers used to rule subjects out of order because they were already before the House in another form. Volume **II**, section **1326**.
- The mere asking of leave to introduce a bill was considered general legislative business in the Senate. Volume I, section 123.
- Measures for fostering commercial intercourse with foreign nations and for safeguarding American business interests abroad have been considered by the Committee on Foreign Affairs. Volume **IV**, section **4175**.
- In the earlier practice the House endeavored to pass, either favorably or unfavorably, on all petitions presented. Volume **IV**, sections **3361**, **3362**.
- A gentlemen's agreement that there should be "no business whatever" at formal sessions of the House during a designated period was construed to exclude business of the highest privilege as well as business of a purely formal character, including the swearing in of Members and the extension of remarks in the Record. Volume **VI**, section **715**.
- Instance in which the House by "gentlemen's agreement," provided for nominal sessions during which no business should be transacted. Volume **VII**, section **760**.

# (2) At the Time of Organization of the House.

- Discussion as to the status of the House with reference to the transaction of business before its organization by the choice of a Speaker. Volume **V**, section **6647**.
- Messages sent to the House by the President before its organization have been retained in custody of the Clerk, but have not been read. Volume **V**, sections **6647–6649**.
- Instances wherein a proposition to draw seats before election of a Speaker was laid on the table. Volume I, section 98.
- The House has adopted a rule relating to the privilege of the floor before the election of a Speaker. Volume **I**, sections **96–98**.
- Before the election of officers or the adoption of rules the House has made a rule for enforcing order in the galleries. Volume I, section 102.
- Before the election of officers the House has provided for opening its sessions with prayer. Volume I, sections 99, 100.
- Before the election of a Speaker the House has empowered the Clerk and Sergeant-at-Arms of the last House to preserve order. Volume I, section 101.
- After the election of a Speaker, and before he has been conducted to the Chair, no debate or business is in order. Volume **I**, section **219**.
- A question has arisen as to whether or not the House, in the face of the provisions of law, may proceed to business before the election of a Clerk. Volume **I**, section **243**.
- A Speaker having been elected, the House has proceeded to legislative and other business, before the election of a Clerk. Volume **I**, section **244**.
- The Speaker pro tempore, whom the House had just elected, not being present, the Clerk held that the motion to adjourn was not business, and under the circumstances was the only motion in order. Volume **I**, section **228**.

### BUSINESS-Continued.

- (2) At the Time of Organization of the House-Continued.
  - A resolution of thanks to a Speaker who had resigned was agreed to before the election of a successor. Volume I, section 231.
  - By unanimous consent the House has proceeded to legislative business pending decision as to the right of a Member to be sworn in. Volume **I**, sections **151**, **152**.
  - When Members-elect are challenged at the time of taking the oath, motions and debate are in order on the questions involved in the challenge, and in a few cases other business has intervened by unanimous consent. Volume **I**, sections **149**, **150**.
  - In the earlier years of the House the absence of the Speaker caused adjournment and the postponement of the orders of the day. Volume I, section 179.

# (3) In One House Before Organization of the Other.

- Before an organization of the House has been effected the Senate has not usually proceeded to general legislation. Volume I, sections 122-125.
- A message from one House that a quorum has appeared is not delivered in the other until a quorum has appeared there also. Volume I, section 126.
- At the beginning of a second session of a Congress, the House proceeded to business, although a quorum had not appeared in the Senate. Volume **I**, section **126**.

## (4) A Quorum Necessary for.

- It is necessary that a quorum be present in order for business to be transacted, but when the quorum is present a vote is valid, although those participating are less than a quorum. Volume **IV**, section **2932**.
- When a count of the House on division discloses a lack of a quorum the pending business is suspended. Volume **IV**, section **2933**.
- The failure of a quorum necessitates the suspension of even the most highly privileged business. Volume IV, section 2934.
- No business, however highly privileged, may be transacted in the absence of a quorum. Volume VI, section 662.
- According to the earlier and later practice of the House the presence of a quorum is necessary during debate and other business. Volume **IV**, sections **2935–2949**.
- Prayer by the Chaplain at the opening of the daily session is not business requiring the presence of a quorum, and the Speaker declines to entertain a point of no quorum before prayer is offered. Volume **VI**, section **663**.
- The absence of a quorum having been disclosed, there must be a quorum of record before the House may proceed to business. Volume **IV**, sections **2952**, **2953**.
- Following a motion to resolve into Committee of the Whole and pending a request for unanimous consent to fix control of time for debate, a point of no quorum may be raised and no business is in order until the presence of a quorum is ascertained. Volume **VI**, section **665**.
- On the failure of a quorum no business is in order and no motion will be entertained except for a call of the House or to adjourn. Volume **VI**, section **680**.
- In the absence of a quorum no business may be transacted, even by unanimous consent. Volume **VI**, section **660**.
- The absence of a quorum having been disclosed, the only proceedings in order are the motions to adjourn or for a call of the House, and not even by unanimous consent may business proceed. Volume **IV**, section **2951**.
- The Chairman having announced the absence of a quorum in Committee of the Whole, a motion to rise is in order and if a quorum develops on the vote by which the motion is rejected the roll is not called and the committee proceeds with its business. Volume **VIII**, section **2369**.
- When less than a quorum is present a motion for a recess is not in order. Volume IV, sections 2955-2957.
- The absence of a quorum being disclosed, a motion to fix the day to which the House shall adjourn may not be entertained. Volume **IV**, section **2954**.

#### BUSINESS—Continued.

## (4) A Quorum Necessary for—Continued.

- The previous question having been ordered on a bill by unanimous consent in the absence of a quorum, the Speaker on the next day ruled that the action was null and void. Volume **IV**, section **2964**.
- Less than a quorum may not determine to take a recess, even by unanimous consent. Volume IV, sections 2958-2960.
- The hour fixed by the rules for a recess having arrived the Speaker declares the House in recess, although less than a quorum may be present. Volume **IV**, section **2965**.
- The hour fixed for adjournment sine die having arrived, the Speaker delivered his valedictory and declared the House adjourned, although no quorum was present. Volume **V**, section **6721**.

An opinion that a message may be received during a call of the House. Volume V, section 6600.

The recording of members of a committee as present on their telephonic request does not constitute attendance and physical presence is necessary to make a quorum for the transaction of business. Volume **VI**, section **345**.

## (5) Before Reading of the Journal.

- Ordinarily no business may be transacted before the reading and approval of the Journal, although for a brief period another rule prevailed as to certain highly privileged matters. Volume IV, sections 2752-2756.
- Before the reading of the Journal a simple motion to adjourn is in order, but a motion to fix the day to which the House shall adjourn, being the transaction of business, is not in order. Volume **IV**, section **2757**.
- The question as to whether or not the Journal of the preceding day should be read until the Journals of days prior to that day have been approved. Volume **IV**, sections **2771–2773**.
- The transaction of business is not in order before the reading and approval of the Journal. Volume **VI**, section **629**.
- The transaction of business, however highly privileged, is not in order before the reading and approval of the Journal. Volume **VI**, section **630**.
- No business is in order until the Journal has been approved. Volume VI, section 637.

# (6) Effect of Adjournment Sine Die on Pending.

- All business pending and unfinished in the House or in committee, or awaiting concurrent action in the Senate at the end of a session, is resumed at the next session of the same Congress. Volume **V**, section **6727**.
- According to the later practice, the powers of a conference committee which has not reported do not expire by reason of the termination of a session of Congress unless it be the last session. Volume **V**, sections **6260–6262**.
- In the early practice an order of the House relating to disposition of business did not continue in the next session (footnote). Volume **IV**, section **3345**.
- Except in sessions ending by law, business admissible on the last six days of a session is not in order until the concurrent resolution providing for adjournment has passed both Houses. Volume **VII**, section **1022**.

### (7) Order of.—The Regular Order.

The order of business in the House is prescribed by rule. Volume IV, section 3056.

- The old methods of arranging business in the House and evolution of the present system. Volume **IV**, section **3056**.
- Suspension of the established order of business is by unanimous consent only, and a motion to that effect will not be entertained. Volume VI, section 714.
- A proposition to amend the rules is not privileged for consideration as against a demand that business proceed in the regular order. Volume **VIII**, section **3376**.

### BUSINESS—Continued.

- (7) Order of.—The Regular Order—Continued.
  - Unanimous consent to consider a bill implies a setting aside of the order of business for that purpose, hence the withdrawal of an objection thereto does not bring the bill up if other business has intervened. Volume **IV**, section **3059**.
  - As a request for unanimous consent to consider a bill is in effect a request to suspend the order of business temporarily, a demand for the regular order may be made at any time and is equivalent to an objection. Volume **IV**, section **3058**.
  - An instance wherein the House came to the end of its order of business. Volume IV, section 3135.
  - The House having completed the order of business and not being ready to adjourn, the Speaker directed the call of committees to be resumed. Volume **IV**, section **3133**.
  - The House has long since discarded the use of the parliamentary motion to proceed to the orders of the day. Volume **V**, section **5301**.
  - Discontinuance of the use of "orders of the day" for controlling the order of business. Volume IV, section 3057.
  - Before the adoption of rules and the consequent establishment of an order of business, it was held in order, without unanimous consent, to offer on the floor and consider at once a proposition relative to the transaction of business. Volume **IV**, section **3060**.
  - A motion relating to the order of business is not debatable. Volume IV, sections 3062, 3063.
  - The legislative day and not the calendar day governs in determining the order of business. Volume VI, section 723.

# (8) Order of.—The Speaker's Table.

- The rule governing the disposition of business on the Speaker's table. Volume **IV**, section **3089**. History of practice of the House as to disposition of business on the Speaker's table. Volume **IV**, section **3090**.
- Business on the Speaker's table and the call of committees, although in order early in the day, may be deferred by privileged questions. Volume **IV**, sections **3070**, **3071**.
- The three conditions needed in order that a Senate bill on the Speaker's table may be taken up for direct action by the House. Volume **IV**, section **3098**.
- Interpretation of the words "substantially the same" as used in the rule providing for calling a Senate bill from the Speaker's table for immediate consideration. Volume IV, section 3099.
- A House bill with Senate amendments requiring consideration in Committee of the Whole should be referred from the Speaker's table to the proper standing committee under the rules. Volume **IV**, sections **3106**, **3107**.

### (9) Order of.—Unfinished Business.

The rule governing the disposal of unfinished business. Volume IV, section 3112.

- A bill brought up in the morning hour and undisposed of remains as unfinished business during call of committees only. Volume **IV**, section **3113**.
- A bill once brought up on call of committees continues before the House in that order of business until finally disposed of. Volume **IV**, section **3120**.
- The unfinished business on a day assigned to a committee goes over to the next day had by the committee. Volume **IV**, section **3506**.
- When the House adjourns before voting on a proposition on which the previous question has been ordered, the question comes up the next day immediately after the reading of the Journal, superseding the order of business. Volume **V**, sections **5510–5517**.
- In the absence of an order for the previous question, business undisposed of at adjournment comes up as unfinished business only on the next day when that class of business is again in order and not on the next legislative day. Volume **VII**, section **854**.

### BUSINESS—Continued.

### (9) Order of.—Unfinished Business—Continued.

- Business under consideration on "consent day" and undisposed of at adjournment does not come up as unfinished business on the following legislative day but goes over to the next day when that class of business is again in order. Volume **VII**, section **1005**.
- A bill undisposed of at adjournment on a day devoted to special business comes up as unfinished business on the next day when that class of business is again in order. Volume **VIII**, section **2334**.
- Business in order on Friday and on which the previous question was pending at adjournment on that day comes up as the unfinished business on the next legislative day. Volume **VIII**, section **2694**.
- When several bills come over from a previous day with the previous question ordered they have precedence in the order in which the several motions for the previous question were made. Volume **V**, section **5518**.
- The precedence which belongs to a bill coming over from a previous day with the previous question ordered is not destroyed by the fact that the allowable motion to commit may be pending with amendments thereto. Volume **V**, section **5519**.
- When a special order applies to one day only a bill taken up but left undisposed of on that day loses its privileged position thereafter. Volume **IV**, sections **3186–3191**.
- When the terms of a special order are such as in effect to order the previous question, business unfinished with the day set apart by the order does not fall, but is in order the next day after the reading of the Journal. Volume **IV**, section **3185**.
- Appeal pending at an adjournment on Friday, but related to public and not private business, does not go over to the next Friday, but comes up on the next legislative day. Volume **V**, section **6945.**
- When the question of consideration is undisposed of at an adjournment, it does not recur as unfinished business on a succeeding day. Volume **V**, sections **4947**, **4948**.
- A motion to suspend the rules on which a second fails to be ordered does not come up as unfinished business on the next legislative day. Volume **V**, section **6818**.
- A motion to suspend the rules, made on one suspension day but not seconded, comes up as unfinished business in the next suspension day. Volume **V**, section **6817**.
- A motion to suspend the rules pending and undisposed of on one suspension day is first in order on the next, the individual motion going over to committee day and vice versa. Volume V, sections **6814–6816**.
- A motion to suspend the rules pending and undisposed of at adjournment recurs as unfinished business on the next day when such business is again in order. Volume **VIII**, section **3411**.
- A bill which on a suspension day was withdrawn with an agreement that it should be unfinished business on the next suspension day was held to continue as unfinished business, although not called up on the day named. Volume **V**, section **6819**.
- A resolution on inquiry undisposed of at adjournment retains its privilege and is the unfinished business when that class of business is again in order under the rules. Volume VI, section 412.
- When a Union Calendar bill comes up as the unfinished business on Calendar Wednesday the House automatically resolves into the Committee of the Whole and debate is resumed from the point at which it was discontinued on the previous Wednesday. Volume **VII**, section **966**.
- Each Friday after the unfinished business is disposed of, the motion to go into Committee of the Whole House to consider business on the Private Calendar is in order. Volume **IV**, section **3267**.
- Business unfinished on a District of Columbia day does not come up on the next District day unless called up. Volume IV, section 3307.

### BUSINESS-Continued.

#### (9) Order of.—Unfinished Business—Continued.

- When the House disagrees to the recommendation of the Committee of the Whole that the enacting words of a bill be stricken out, the bill goes back to the Calendar of the Committee of the Whole as unfinished business. Volume **V**, sections **5345**, **5346**.
- When the house adjourns on days set apart for special business without ordering the previous question, the pending measure comes up as the unfinished business on the next day on which that class of business is again in order. Volume **VIII**, section **2694**.
- A recess differs from an adjournment in its effect upon pending business and the House resumes consideration of unfinished business under conditions obtaining at the time recess was taken. Volume **VI**, section **664**.

### (10) Order of.—The Cell of Committees, or Morning Hour.

- The cell of committees in the morning hour does not necessarily end in sixty minutes. Volume IV, section 3119.
- A bill once brought up on call of committees continues before the House in that order of business until finally disposed of. Volume **IV**, section **3120**.
- The call of committees may be interrupted at the end of sixty minutes by a privileged report as well as by a motion to go into Committee of the Whole. Volume **IV**, sections **3131**, **3132**.
- The Speaker has declined to allow the call of committees to be interrupted by a privileged report. Volume IV, section 3132.
- A bill called up in the morning hour may not be made a special order by a motion to postpone to a day certain. Volume **IV**, section **3164**.

#### (11) Order of.—Going into Committee of the Whole at the End of the Morning Hour.

- The rule for interrupting a call of committees at the end of sixty minutes. Volume IV, section 3134.
- Conditions under which motions may be made to go into Committee of the Whole House on the state of the Union to consider non-privileged bills. Volume **IV**, section **3134**.
- The motion to go into Committee of the Whole House on the state of the Union to consider a particular bill must be authorized by a committee, but the individual member may move to go in generally.Volume **IV**, section **3138**.
- It is not in order, before the expiration of sixty minutes of the call of committees, to move to go into Committee of the Whole House on the state of the Union to consider a bill that is not privileged. Volume **IV**, section **3141**.
- At the end of one hour of the call of committees the House may, on motion, resolve itself into Committee of the Whole House on the state of the Union one of several times. Volume **IV**, section **3137**.
- The House at the end of the morning hour, having gone into Committee of the Whole generally, the committee may determine the order of considering business on its Calendar. Volume **IV**, section **3138**.
- An instance wherein the House, by recess, remained for two calendar days at the stage of business wherein the motion under Rule XXIV, section 5, was in order. Volume **IV**, section **3135**.
- The amendment referred to in section 5 of Rule XXIV does not refer to motions to take up bills after the House has gone into Committee of the Whole. Volume **IV**, section **3138**.
- A bill unfinished at a session of the Committee of the Whole House on the state of the Union hold under section 5 of Rule XXIV is again in order when the House goes into Committee of the Whole to consider it under that rule. Volume **IV**, section **4736**.

#### (12) Order of.—Going into Committee of the Whole Generally.

The motion to go into Committee of the Whole House on the State of the Union to consider a revenue or general appropriation bill may, when authorized by a committee, be made at any time after the Journal is read. Volume **IV**, section **3072**.

#### BUSINESS-Continued.

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- (12) Order of.-Going into Committee of the Whole Generally-Continued.
  - A motion to go into Committee of the Whole House on the state of the Union is most highly privileged only for revenue and appropriation bills. Volume **V**, section **3073**.
  - The privileged motion to go into Committee of the Whole to consider revenue or appropriation bills may be made on a "suspension day" as on other days. Volume **IV**, section **3080**.
  - A motion to go into Committee of the Whole to consider general appropriation bills is in order Friday as on other days. Volume **IV**, section **3081**.
  - A motion to go into Committee of the Whole to consider a specified bill is privileged when the bill has been reported by a committee under its leave to report at any time. Volume **IV**, section **3086**.
  - Under a special order that the House immediately resolve into Committee of the Whole, the House resolves into the committee automatically and the consideration of other business is not in order. Volume **VII**, section **790**.

# (13) Order of.—Motions Relating to.

- Questions relating to the priority of business are decided without debate. Volume **IV**, section **3061**. It was formerly held that appeals on questions relating to priority of business were not debatable. Volume **V**, section **6952**.
- A motion relating to the order of business does not recur as unfinished business on a succeeding day, even though the yeas and nay may have been ordered on it before adjournment. Volume **IV**, section **3114**.
- The question of consideration may not be raised on a motion relating to the order of business. Volume **V**, sections **4971–4976**.
- The question of consideration may not be raised on a motion relating to the order of business. Volume **VIII**, section **2442**.
- The motion to lay on the table may not be applied to a motion relating to the order of business Volume **V**, sections **5403**, **5404**.
- The rule gives to the Committee on Rules jurisdiction of all proposed action concerning the rules, joint rules, and order of business. Volume **IV**, section **4321**.
- The motion to dispense with business in order on a particular Wednesday may be made and considered on any preceding day. Volume **VII**, section **916**.
- In the absence of bills eligible for consideration under call of committees on Wednesday, a motion to dispense with business in order on that day is not required. Volume **VII**, section **918**.
- It is not in order to move to postpone consideration of pending business to Calendar Wednesday. Volume VIII, section 2614.
- When a motion to reconsider relates to a bill belonging to a particular class of business, the consideration of the motion is in order only when that class of business is in order. Volume **VIII**, section **2786**.
- A motion to reconsider business which is in order on certain days only, may be entered on any day, but consideration of such motion is in order only when that class of business is in order. Volume **VIII**, section **2786**.

### (14) Order of.—In Committee of the Whole.

- In considering the bills before a Committee of the Whole the unfinished business is usually first in order. Volume **IV**, section **4735**.
- The Committee or the whole may, on motion put and carried, determine an order for taking up the business on its calendar. Volume **IV**, section **4730**.
- Except in cases wherein the rules make specific provision therefor, a motion is not in order in the House to fix the order in which business shall be taken up on the calendars of the Committee of the Whole. Volume **IV**, section **4733**.

### BUSINESS—Continued.

- (14) Order of.—In Committee of the Whole—Continued.
  - In the Committee of the Whole House business on its Calendar is taken up in regular order unless the committee or the House before resolving into the committee otherwise determine. Volume **VIII**, section **2332**.
  - When the House agrees to the privileged motion to go into Committee of the Whole to consider a particular revenue or appropriation bill, the Committee of the Whole may not consider a different bill. Volume **IV**, section **4734**.
  - In considering bills on the calendar of the Committee of the Whole House it is in order, on a motion made and carried, to take up a bill out of its order. Volume **IV**, sections **4731**, **4732**.
  - Unprivileged business on the calendars of the Committee of the Whole is taken up in the calendar order or in such order as may be determined in the committee. Volume **IV**, section **4729**.
  - The Committee of the Whole having voted to consider a particular bill, and consideration having begun, a motion to reconsider or change that vote is not in order. Volume **IV**, section **4765**.
  - A bill which is under consideration in Committee of the Whole may not be laid aside, except to be reported to the House. Volume **IV**, section **4765**.
  - In Committee of the Whole a rule of procedure prescribed by the House may not be set aside. Volume IV, section 4713.
  - Refusing to go into Committee of the Whole to consider a bill which has been made a special order for consideration therein, the House may then consider business prescribed by the regular order. Volume **IV**, section **3088**.
  - It is not in order in the House to move to postpone or otherwise consider a bill which is still in the Committee of the Whole. Volume **IV**, section **4915**.

# (15) Order of.—Bills Reported from Committee of the Whole.

A series of bills reported from the Committee of the Whole should be considered in the House in the order in which they are reported. Volume **IV**, sections **4869**, **4870**.

### (16) Order of.—Privileged Reports of Committees.

- The right of a committee to report at any time carries with it the right to have the matter reported considered. Volume **IV**, sections **3142–3144**.
- A bill reported by a committee under its right to report at any time remains privileged for consideration until disposed of. Volume **IV**, section **3145**.
- A resolution from the Committee on Accounts providing for payment from the contingent fund is privileged, although the House on the merits may decline to approve the expenditure. Volume **IV**, section **4644**.
- The privilege of the Committee on Enrolled Bills to report at any time has been long confined to the reporting of enrolled bills. Volume **IV**, section **4646**.
- A declaratory resolution on a subject relating to the revenue is not within the privilege given the Ways and Means Committee to report at any time. Volume **IV**, section **4627**.

#### (17) Order of.—The Calendars.

Bills reported from committees are distributed to three calendars, there to await action by the House. Volume IV, section 3115.

# (18) Order of.—Interrupted for Privileged Motions.

- Privileged questions often interrupt the regular order of business, but when they are disposed of it continues on from the point of interruption. Volume **IV**, sections **3070**, **3071**.
- The motion for a recess is not, under the present rules, privileged as against a demand that business proceed in the regular order. Volume **V**, section **6663**.
- A motion to take from the table a matter laid there may be admitted by a suspension of the rules. Volume **V**, section **6288**.
- When privileged, the motion to fix the day to which the House shall adjourn may be repeated after intervening business. Volume **V**, sections **5383**, **5384**.

#### BUSINESS-Continued.

# (18) Order of.—Interrupted for Privileged Motions—Continued.

- A motion to discharge a committee from the consideration of an ordinary legislative proposition is not privileged. Volume **IV**, section **4693**.
- A motion to discharge the Committee of the Whole from the consideration of a matter committed to it is not privileged as against a demand for the regular order. Volume **IV**, section **4917**.
- The motion to discharge a Committee of the Whole was frequently in use until the necessary adherence to an order of business destroyed its privileged character. Volume **IV**, sections **4918–4921**.
- A motion to discharge a committee from the consideration of a vetoed bill presents a question or constitutional privilege, and is in order at any time. Volume **IV**, section **3532**.
- The House may dispense with business in order under the rule by voting affirmatively on a privileged motion to resolve into Committee of the Whole to consider general appropriation of revenue bills. Volume **VII**, section **853**.
- Business postponed to a day certain is in order on that day immediately after the approval of the journal and the disposition of business on the Speaker's table, unless displaced by more highly privileged business. Volume **VIII**, section **2614**.

### (19) Order of.—Consideration of the Motion to Reconsider.

- While the motion to reconsider may be entered at any time during the two days prescribed by the rule, even after the previous question is ordered or when a question of the highest privilege is pending, it may not be considered while another question is before the House. Volume **V**, sections **5673–5676**.
- The motion to reconsider may be called up at any time when the class of business to which it relates is in order, but until it is called up the motion is not the regular order. Volume **V**, section **5682**.
- When the motion to reconsider relates to a bill belonging to a particular class of business, the consideration of the motion is in order only when that class of business is in order. Volume **V**, sections **5677–5681**.
- The House having, by unanimous consent, entertained a matter during time set apart for other business, it was held that the question of reconsideration might also be admitted. Volume **V**, section **5683**.

### (20) Order of.—Interrupted for Questions of Privilege.

- A question of privilege supersedes consideration of the original question and must first be disposed of. Volume III, section 2522.
- Definition and precedence of questions of privilege. Volume III, section 2521.
- It has long been the practice of the House to give a question of privilege precedence over all other business. Volume **III**, section **2523**.
- Previous to 1840 the principle that the order of business might be interrupted by a question of privilege was not fully recognized. Volume **III**, sections **2579**, **2580**.
- In 1838 the principle that a question of privilege might be introduced at any time was not fully developed (footnote). Volume **II**, section **1644**.
- Whenever a question of privilege is pending it may be called up by any Member, but may be postponed by a vote of the House. Volume **III**, section **2535**.
- Only one question of privilege may be pending at a time. Volume III, section 2533.
- The priority of a question of privilege which relates to the integrity of the House as an agency for action evidently may not be disputed by a question entitled to priority merely by the rules relating to the order of business. Volume **V**, section **6454**.
- The latest decision does not admit the soundness of earlier rulings that a matter merely privileged by the rule relating to the order of business may supersede an actual question of privilege. Volume III, sections 2528-2530.

Priority of a question of privilege over a merely privileged question. Volume III, section 2718.

# BUSINESS—Continued.

- (20) Order of.—Interrupted, for Questions of Privilege—Continued.
  - A question of privilege has precedence at a time set apart by a special order for other business. Volume III, sections 2524, 2525.
  - A question of privilege has precedence at a time set apart by special order for other business. Volume VI, section 560.
  - A question of privilege takes precedence of business in order on Calendar Wednesday. Volume VI, section 394.
  - A question of privilege takes precedence of business in order on Calendar Wednesday. Volume VI, section 613.
  - A proposition involving a question of privilege supersedes business in order on Wednesday. Volume **VII**, section **908**.
  - A question of privilege takes precedence over business in order under the rule on "suspension day." Volume VI, section 565.
  - A resolution relating to matters undoubtedly involving privilege, but also relating to other matters not of privilege, may not be entertained as of precedence over the ordinary business in regular order. Volume **III**, section **2551**.

# (21) Order of.—Examples of Questions of Privilege which May Interrupt.

An early instance in which a question of constitutional privilege was held to supersede the business in order under the rules. Volume **VII**, section **912**.

- The right of a Member to his seat presents a question of privilege and takes precedence of other business. Volume III, sections 2579, 2580.
- A resolution providing for the prosecution of an election case is presented as a question of privilege. Volume **I**, section **332**.
- A resolution for the investigation of the right of a claimant to a seat presents a question of privilege. Volume I, section 328.
- The latest ruling establishes the principle that a proposition relating to the right of a Member to his seat may be acted on at once without reference to a committee. Volume III, sections **2582**, **2583**.
- The right of a Member to his seat may come up at any time as a question of privilege, even though the subject may have been referred to a committee. Volume **III**, section **2584**.
- It has been held that an election case may not supersede the consideration of a proposition of impeachment. Volume **III**, section **2581**.
- A proposition relating to the expulsion of a Member presents a question of privilege, which supersedes the regular order of business. Volume **III**, section **2648**.
- In general a question of constitutional privilege may not be displayed by other privileges matters. Volume III, section 2552.
- A matter of constitutional privilege takes precedence of a special order. Volume III, section 2554.
- It being alleged that the constitutional prerogatives of the House were involved by certain Senate amendments to a bill, the question was raised before the bill came up for consideration. Volume **II**, section **1491**.

# (22) Order of.—Bills with Previous Question Ordered.

- When the House adjourns before voting on a proposition on which the previous question has been ordered, the question comes up the next day immediately after the reading of the Journal, superseding the order of business. Volume **V**, sections **5510–5517**.
- The precedence which belongs to a bill coming over from a previous day with the previous question ordered is not destroyed by the fact that the allowable motion to commit may be pending with amendments thereto. Volume **V**, section **5519**.
- When several bills come over from a previous day with the previous question ordered, they have precedence in the order in which the several motions for the previous question were made. Volume **V**, section **5518**.

### BUSINESS-Continued.

### (23) Order of.-The Motion to Suspend the Rules.

- When the pressure of business began to make necessary a rigid rule for the order of business, the motion to suspend the rules began to be used frequently to modify the rigors of that rule (footnote). Volume **V**, section **6820**.
- Illustration of the earlier use of the motion to suspend the rules in order to permit the making of a motion not otherwise in order under the rules. Volume **V**, sections **6828–6830**.
- Illustration of the earlier practice of moving to suspend the rules in order to introduce for consideration under the rules a proposition that might not otherwise be admissible in the order of business. Volume **V**, sections **6854–6855**.
- In the early practice the motion to suspend the rules was used to enable a matter to be taken up and was not permitted when a subject was already before the House. Volume **V**, sections **6852**, **6853**.
- Under the later practice it is possible by one motion both to bring a matter before the House and pass it under suspension of the rules. Volume **V**, sections **6846**, **6847**.

### (24) Order of.-Special Orders.

- In 1832 the pressure of business began to bring into use the request for unanimous consent and the special order. Volume **IV**, sections **3155–3159**.
- A special order being in effect a change of the rules establishing the regular order of business may be made only in the manner prescribed for making a change of the rules. Volume **IV**, sections **3161**, **3162**.
- A special order suspends the regular order of business for the time being, and a motion to proceed to the regular order is not in order. Volume **IV**, sections **3170–3172**.
- When a bill has been made a special order its consideration has precedence over reports made privileged by the rules. Volume **IV**, sections **3175**, **3176**.
- It is not in order to move in the House that a subject be made a special order for a given date. Volume IV, section 3163.
- A special order providing for the consideration of a particular bill is properly reported from the Committee on Rules. Volume **IV**, section **3160**.
- In 1886 the former custom of permitting the various committees to propose special orders for the consideration of business reported by them began to cease, the function being absorbed by the Committee on Rules. Volume **V**, section **6774**.
- The first special orders were made by unanimous consent or suspension of the rules. Volume IV, sections 3155-3159.
- In the early practice a committee might not present a special order to be adopted by majority vote. Volume **IV**, section **3153**.
- Before the adoption of rules, and consequently before there is a rule prescribing an order of business, a Member may offer for immediate consideration a special order. Volume V, section 5450.
- The Committee on Rules may not report any order of business under which it shall not be in order to offer the motion to recommit after the previous question is ordered on the passage of the bill. Volume **VIII**, section **2264**.
- The Committee on Rules may report a resolution rescinding or modifying a special order of business. Volume **VIII**, section **3390**.
- Tabulation, by sessions, of number of special orders providing for consideration of business, adopted since the Sixtieth Congress. Volume VII, section 762.
- Although a special order may provide for the consideration of a bill immediately after the reading of the Journal on a given day it does not lose its privileged position if called up at a later hour. Volume **IV**, section **3184**.
- The fact that a bill had been made a special order for a certain day, and that the House on that day refused to consider it, was held not to prevent it coming up in regular order with other business of its class on a later day. Volume **IV**, section **3183**.

### BUSINESS—Continued.

- (24) Order of.—Special Orders—Continued.
  - When a special order applies to one day only a bill taken up but left undisposed of on that day loses its privileged position thereafter. Volume **IV**, sections **3186–3191**.
  - When the terms of a special order are such as in effect to order the previous question, business unfinished with the day set apart by the order does not fall but is in order the next day after the reading of the Journal Volume **IV**, section **3185**.
  - Two days having been assigned a committee generally for consideration of its business in the House, it was held that they should be days on which public business would be in order. Volume **IV**, section **3200**.
  - A special order having assigned a certain day for such business as a certain committee may present, the committee may call up its own bills wherever they may be, whether in the committee or on the Calendars. Volume **IV**, section **3199**.
  - A special order which provides for the consideration of a bill from day to day until disposed of includes, unless exception be made, a day such as Friday, set apart by the rules for a class of business. Volume **IV**, sections **3201**, **3202**.
  - A special order merely providing that the House should consider a certain bill "until the same is disposed of," it was held that the consideration of a conference report might intervene. Volume **V**, section **6454**.
  - A special order providing certain business "Shall be in order for consideration" does not preclude consideration of other privileged business which the House may prefer to consider. Volume **VI**, section **413**.
  - A special order providing for the consideration of a bill from day to day until disposed of includes, unless exception be made, a day such as Monday, set apart by the rules for a class of business. Volume **VII**, section **771**.
  - A special order which provides for the consideration of a bill from day to day until disposed of includes, unless exception be made, a day such as Friday, set apart by the rules for a class of business. Volume **VII**, section **772**.
  - Form of special order providing for consideration of a bill with reservation as to days set apart by the rules for classes of business. Volume **VII**, section **808**.
  - A special order which provides for the consideration of a bill from day to day until disposed of includes, unless exception be made, a day such as Monday, set apart by the rules for a class of business. Volume **VII**, section **763**.
  - A bill which comes before the House by the terms of a special order merely assigning the day for its consideration may be postponed by a majority vote. Volume **IV**, sections **3177–3182**.
  - Form of special order conferring privileged status on a number of bills not to interfere with the consideration of privileged business. Volume **VII**, section **840**.
  - Although a special order may set apart a day for a special purpose, yet the House may transact other business by unanimous consent. Volume **V**, section **7246**.
  - Forms of special orders providing a series of rules to regulate the consideration of a bill and fix its relations to other business. Volume **IV**, section **3265**.
  - The House having postponed the election of an officer until a day certain a resolution to proceed to the election was held not in order before that date. Volume **I**, section **263**.
  - Form for special order authorizing a committee to call up a bill for consideration with reservations as to certain privileged business. Volume **VII**, section **842**.
  - Form of special order for the consideration, successively, of a number of bills in designated order in Committee of the Whole and in the House excepting days not apart by the rules for certain classes of business and providing against interference with other business privileged under the rules. Volume **VII**, section **817**.

### (25) Order of.—Messages.

The Speaker has exercised his discretion about interrupting the pending business to permit the reception of a message. Volume **V**, section **6602**.

#### BUSINESS-Continued.

### (25) Order of.—Messages—Continued.

- A message from the President is received during consideration of a question of privilege, but does not displace the pending business. Volume **V**, sections **6640–6642**.
- The reception of a message from the President or the other house is not the transaction of business and does not require the presence of a quorum. Volume **VIII**, section **3339**.
- The laying before the House of a message from the president was held not to be business within the terms of a special order restricting the transaction of business, but being objected to, was not insisted upon. Volume **VIII**, section **761**.
- Messages of the President are regularly laid before the House only at the time prescribed by the order of business. Volume **V**, sections **6635–6638**.
- As a Committee of the Whole may not receive a message the Speaker takes the Chair informally if a message be received while the committee is sitting. Volume **V**, section **6590**.
- The reception of a message when the Committee of the Whole rises informally for that purposes is not such business as to admit the point of order that a quorum of the House is not present. Volume **VIII**, section **3340**.

### (26) Order of.—Bills Returned Without the President's Approval.

- It is the usual but not invariable rule that a bill returned with the objections of the President shall be read and considered at once. Volume **IV**, sections **3534–3536**.
- Reconsideration of a bill returned with the objections of the President is by constitutional mandate and takes precedence of business in order on Calendar Wednesday. Volume **VII**, section **1095**.
- A vetoed bill received in the House by way of the Senate is considered as if received directly from the President and supersedes the regular order of business. Volume **IV**, section **3537**.
- A veto message received in the House by way of the Senate is considered as if received directly from the President and supersedes the regular order of business. Volume VII, section 1109.
- A bill returned with the President's objections is privileged, but the same is not true of a bill reported in lieu of it. Volume **IV**, section **3531**.

### (27) Order of.—Senate Amendments.

- Under the general principles of parliamentary law a bill so far advanced as to become the subject of a conference report is entitled to a certain priority over ordinary business in an earlier state. Volume **V**, section **6454**.
- A bill of the House returned from the Senate amended and with a request for a conference before there has been a disagreement is not privileged in the House. Volume **V**, sections **6301**, **6302**.
- When Senate amendments to a House bill are considered in the House they are taken up in their order. Volume **V**, sections **6197**, **6198**.

### (28) Order of.—Private Business on Fridays.

- Friday of each week is set apart for private business unless otherwise determined by the House. Volume **IV**, section **3266**.
- Each Friday after the unfinished business is disposed of the motion to go into Committee of the Whole House to consider business on the Private Calendar is in order. Volume **IV**, section **3267.**
- A standing order of the House superseding the existing rule as to Friday evening sessions provides that the second and fourth Fridays of each month shall be devoted to pension bills and bills removing charges of desertion and political disabilities. Volume **IV**, section **3281**.
- By a standing order long in force private business from the committees on Claims and War Claims alternates on all Fridays devoted to private business, except the second and fourth of each month. Volume **IV**, section **3266**.

#### BUSINESS-Continued.

- (28) Order of.—Private Business on Fridays—Continued.
  - The motion to go into Committee of the Whole House on the state of the Union to consider a bill other than a revenue or general appropriation bill is not privileged on Friday as against private business. Volume **IV**, sections **3273**, **3274**.
  - A motion to lay aside private business is in order on Friday and may be agreed to by majority vote. Volume **IV**, sections **3270–3272**.
  - If the House on a Friday votes down a motion to go into Committee of the Whole House to consider the Private Calendar, public business is then in order as on other days. Volume **IV**, section **3267.**
  - The motion to go into Committee of the Whole House to consider business on the Private Calendar being decided in the negative may not be repeated on the same day. Volume **IV**, section **3275**.
  - When the House by special order devotes Friday entirely to business other than private business the special rules governing the use of the day are thereby suspended. Volume **IV**, section **3282.**
  - A special order providing for the consideration of a bill until disposed of includes consideration on a Friday set apart by the rules for a class of business. Volume **VII**, section **791**.
  - On a Friday set aside for the consideration of business on the Private Calendar it is in order to call up business privileged under the rule authorizing certain committees to report at any time. Volume **VIII**, section **2291**.

### (29) Order of.—District of Columbia Day.

- The second and fourth Mondays of each month are set apart for business presented by the Committee on the District of Columbia. Volume IV, section 3304.
- The second and fourth Mondays of each month are set apart for business presented by the Committee on the District of Columbia. Volume VII, section 872.
- Under a former condition of rule it was held that a motion to go into Committee of the Whole to consider a general appropriation bill was not privileged as against business in order on District of Columbia day. Volume **IV**, section **3305**.
- Consideration of conference reports is in order on days devoted to District of Columbia business under the rules. Volume **VIII**, section **3292**.
- On a District of Columbia day a motion to go into the Committee of the Whole to consider District business and a motion to go into the Committee to consider business generally privileged under a special order are of equal privilege, and recognition to move either is within the discretion of the Chair. Volume **VII**, section **877**.
- On District of Columbia day a motion is in order to go into Committee of the Whole House to consider a private bill reported by the Committee on the District of Columbia. Volume **IV**, section **3310**.
- Members of the committee on the District of Columbia have precedence in recognition for debate on days claimed by the committee for the consideration of District business. Volume **VII**, section **875**.
- Business unfinished on a District of Columbia day does not come up on the next District day unless called up. Volume VII, section 879.
- The Committee on the District of Columbia may not, on a District day, call up a bill reported from another committee. Volume **IV**, section **3311**.

# (30) Order of.-Leaves of Absence, Enrolled Bills, Withdrawal of Papers.

- By usage of the House requests for leaves of absence and reports of the Committee on Enrolled Bills may be presented pending the announcement of the vote that the House adjourn. Volume **IV**, section **3151**.
- The rules for the order of business give no place to a motion to withdraw papers and hence it is made by unanimous consent. Volume **V**, section **7259**.

### BUSINESS-Continued.

# (31) Order of.—Limiting the Business of a Session.

- The device by which in 1897 the House confined itself to a certain matter of legislation avoiding the consideration of general bills. Volume **V**, section **6675**.
- At an extraordinary session the House sometimes adopts a rule limiting the business to be considered. Volume **IV**, sections **3064–3068**.

### BUSTEED.

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The investigation into the conduct of Richard Busteed, United States district judge for Alabama. Volume III, section 2512.

### BUTLER, ELECTION CASES OF.

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- The Tennessee election case of Roderick R. Butler in the Fortieth Congress. Volume I, section 455.
- The Missouri election case of Wagoner v. Butler in the Fifty-seventh Congress. Volume I, section 713. Volume II, section 1128.
- The Missouri election case of Wagoner v. Butler in the Fifty-seventh Congress.
- The Missouri election case of Horton v. Butler in the Fifty-seventh Congress. Volume II, sections 1122, 1123.
- The Missouri election case of Reynolds v. Butler in the Fifty-eighth Congress. Volume I, section 685.
- The Senate election case of Corbin v. Butler from South Carolina in the Forty-fifth Congress. Volume I, sections 628-631.
- The Pennsylvania case of Bonniwell v. Butler in the Sixty-second Congress. Volume VI, section 136.

# BUTLER, THOMAS S., of Pennsylvania, Speaker pro tempore and Chairman.

Decisions on questions of order relating to-

Appointing conferees. Volume II, section 1396.

Debate. Volume V, section 5145. Volume VIII, section 2497.

### BUTTER.

While the Committee on Agriculture has jurisdiction of revenue legislation affecting oleo-margarine, the Ways and Means Committee has retained jurisdiction as to revenue bills affecting tobacco, lard, cheese, etc. Volume **IV**, section **4022**.

### BUTTERWORTH, BENJAMIN, of Ohio, Chairman.

Decisions on questions of order relating to-

Continuation of a public work. Volume IV, section 3729.

Legislation on appropriation bills. Volume IV, section 3868.

# BUTTZ.

The South Carolina election case of Buttz v. Mackey in the Forty-fourth Congress. Volume II, section 920.

# BYINGTON.

The Iowa election case of Byington v. Vandever in the Thirty-seventh Congress. Volume I, section 490.

# BYNUM.

For unparliamentary language in Committee of the Whole William D. Bynum was censured by the House. Volume II, section 1059.

# BYRNS, JOSEPH W., of Tennessee, Chairman.

Decisions on questions of order relating to-

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- The Virginia election case of Stovell v. Cabell in the Forty-seventh Congress. Volume I, section 681.

### CABINET OF THE PRESIDENT.

- (1) No official place on the floor of the House.
- (2) Inquiries of Secretaries.
- (3) Reports from.
- (4) Investigations of conduct of Secretaries.
- (5) In general.

# (1) No official Place on the Floor of the House.

- The House decided early in its history that the Secretaries of the President's Cabinet should not be called to give information personally on the floor of the House. Volume **III**, section **1880**. The proposition to have the heads of the Executive Departments occupy seats on the floor and
- participate in the proceedings. Volume II, section 1587.
- "Heads of Departments," meaning members of the President's cabinet, have the privilege of the floor. Volume **VIII**, section **3634**.
- Members of the President's Cabinet appear before committees of the House and give testimony. Volume III, sections 1881-1883.
- While Cabinet officers are frequently summoned to testify before committees either voluntarily or by subpoena, they are no longer called to give information on the floor of the House. Volume **VI**, section **432**.
- "Heads of Departments, meaning members of the President's Cabinet, have the privilege of the floor. Volume **V**, section **7283**.
- The term "Heads of Executive Departments" refers exclusively to members of the President's Cabinet. Volume **VI**, section **406**.
- The Speaker is required to set aside a portion of the west gallery for the use of the President, members of the Cabinet, Justices of the Supreme Court, and foreign ministers and suites and their respective families. Volume **V**, section **7302**.

# (2) Inquiries of Secretaries.

- The House having asserted its right to direct the heads of the Executive Departments to furnish information, the Secretary of War returned an answer to a portion of the inquiry, declining to respond to the remainder. Volume **III**, section **1886**.
- The Senate returned to the Secretary of the Navy an impertinent document transmitted in response to an inquiry. Volume **III**, section **1907**.

# CABINET OF THE PRESIDENT—Continued.

#### (2) Inquiries of Secretaries—Continued.

- The Postmaster-General having responded to an inquiry in a manner considered disrespectful, the Senate referred the matter to the President, whereat an explanation was forth-coming. Volume III, section 1906.
- A letter from the head of an Executive Department, responding to a resolution of inquiry, is not printed in full in the Journal, but a brief summary of its contents is printed. Volume **IV**, section **2858**.
- A member of the Cabinet declining on his own responsibility to transmit data requested by the House was criticized for failure to communicate such refusal through the President as incompatible with public interest. Volume **VI**, section **402**.

### (3) Reports From.

- The Secretary of the Treasury alone, of all the Cabinet, transmits his report directly to Congress (footnote). Volume **V**, section **6652**.
- The Secretary of the Treasury may recommend legislation to Congress, even when his views have not been requested by either House. Volume **V**, section **6652**.
- Estimates of appropriations must be transmitted to Congress through the Secretary of the Treasury (footnote). Volume IV, section 3575.

### (4) Investigations of Conduct of Secretaries.

- Members of the President's Cabinet, whose reputations and conduct have been assailed on the floor of the House, have sometimes asked for an investigation. Volume III, sections 1734, 1735.
- The House in 1824 investigated, on application of the United states Minister to Mexico, a controversy on a public matter between him and the Secretary of the Treasury. Volume III, section 1741.
- Vice-President Calhoun asked the House, as the grand inquest of the nation, to investigate certain charges made against his conduct as Secretary of War, and the House granted the request. Volume III, section 1736.
- A member of the Cabinet who has been implicated by the terms of a resolution creating a committee of investigation was permitted to have witnesses summoned. Volume **III**, section **1787**.

### (5) In General.

- On request, President Johnson furnished to the House the minutes of a meeting of the Cabinet. Volume III, section 1888.
- While the House in some cases has bestowed praise or censure on the President or a member of his Cabinet, such action has at other times been held to be improper. Volume II, sections 1569–1572.
- Ceremonies on the occasion of the deaths of members of the President's Cabinet. Volume V, sections 7196-7200.
- Newspaper statements that Cabinet members regard the official acts of a Member as a nuisance do not present a question of privilege. Volume **VI**, section **562**.

### CABLEGRAMS

The Committee on Accounts reserves the right to limit the franking privilege on telegrams and declines to authorize the franking of cablegrams. Volume **VI**, section **220**.

#### CABLES.

- Bills relating to ocean cables have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4106.
- Jurisdiction over legislation providing for regulation of interstate telegraph and telephone facilities and ocean cables has been given to the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1804**.
- Overruling a former decision,<sup>2</sup> the construction of a submarine cable in extension of one already laid was held to be in continuation of a public work. Volume **VII**, section **1348**.

# CADETS.

A bill increasing the number of cadets in the Military Academy should be considered in Committee of the Whole. Volume **IV**, section **4850**.

### CALDWELL.

The Senate election case of Alexander Caldwell, from Kansas, in the Forty-second Congress. Volume II, section 1279.

# CALENDAR DAY

- In the contemplation of the rules and special orders of the House a day is the legislative day and not a calendar day, and the two are not always the same. Volume **IV**, section **3192**.
- Instance wherein the House held two legislative days with the limits of one calendar day (footnote). Volume **V**, section **6724**.
- There must be an adjournment before the legislative day will terminate, and an adjournment does not take place by reason of the arrival of the time for the regular daily meeting of the House. Volume **V**, sections **6738**, **6739**.
- The legislative day continues until terminated by an adjournment, irrespective of the passage of calendar days. Volume **V**, sections **6738**, **6739**.
- A session of the House extending, by failure to adjourn, through the succeeding calendar day, a special order for the legislative day expected to be held on that calendar day falls as the session is of the legislative day. Volume **IV**, section **3192**.
- When a special order requires a recess at a certain hour of a certain day the recess is not taken if the encroachment of a prior legislative day prevents the existence of the said certain day as a legislative day. Volume **IV**, section **3192**.
- The constitutional adjournment for not "more than three days" must take into the count either the day of adjourning or the day of meeting. Volume **V**, sections **6673**, **6674**.
- The phrase "within 10 days" in the constitutional provision fixing the time within which bills shall be returned by the President, refers not to legislative days but to calendar days. Volume **VII**, section **1115**.
- The legislative day and not the calendar day governs in determining the order of business. Volume VI, section 723.

### CALENDAR WEDNESDAY.

- (1) Call of committee under the rule.
- (2) Consideration of unprivileged bills only.
- (3) Question of consideration on.
- (4) Consideration in Committee of the Whole on.
- (5) Debate under the rule.
- (6) Precedence of business on.
- (7) Unfinished business.
- (8) Not in order on.
- (9) Methods of dispensing with.

### (1) Call of Committees Under the Rule.

Origin and development of section 7 of Rule XXIV. Volume VII, section 881.

- Wednesdays are set apart for the consideration of unprivileged bills on House and Union Calendars taken up on call of committees. Volume VII, section 881.
- There is no priority as between House or Union Calendars bills on Wednesday, and the committee called may bring up bills from either calendar at will. Volume **VII**, section **938**.
- On call of committees, a bill may be called up only on authorization of the committee. Volume **VII**, section **928**.
- The order in which bills are called up on Calendar Wednesday is determined by the committee reporting them. Volume VII, section 963.
- In the interpretation of "Wednesday" in the Calendar Wednesday rule a portion of a day is considered one day. Volume **VII**, section **945**.

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### CALENDAR WEDNESDAY—Continued.

- (1) Call of Committees Under the Rule—Continued.
  - Prior to election of all the committees of the House the call of committees on Calendar Wednesday includes only those committees which have been elected. Volume **VII**, section **925**.
  - In calling the committees, they are called in the order in which they appear in the rules and not alphabetically. Volume **VII**, section **922**.
  - On call of committees under the rule, each committee is called twice before being passed. Volume VII, section 924.
  - During a call of committees under the rule, a committee may not yield or exchange its order of rotation. Volume **VII**, section **927**.
  - A committee declining to proceed with the consideration of a bill when called on Wednesday, loses its right until again called in regular order. Volume **VII**, section **926**.
  - The call of committees under the Calendar Wednesday rule is differentiated from the call of committees during the regular morning hour, and each maintains its separate calendar. Volume **VII**, section **944**.
  - The motion to grant a committee an additional Wednesday under the Calendar Wednesday rule is in order prior to the Wednesday on which the committee is called. Volume **VII**, section **946**.
  - The call of committees having been completed on Wednesday, business otherwise in order on the day was considered. Volume VII, section 921.
  - The Calendar Wednesday rule does not apply during the last two weeks of the session. Volume **VII**, section **971**.
  - Where the concluding day of the session fell on Wednesday the Speaker held the second Wednesday preceding that date to be within the two weeks prescribed by the rule. Volume **VII**, section **971**.

# (2) Consideration of Unprivileged Bills Only.

- A privileged bill may not be called up for consideration under the rule on Wednesday. Volume VII, section 932.
- A bill privileged under the rules cannot be called up on Calendar Wednesday. Volume **VIII**, section **2289**.
- Bills reported from the District Committee are not so privileged as to prevent their being taken up under call of committees on Wednesday. Volume VII, section 937.
- The privilege of a bill is not affected by the method by which reported and delivery of a privileged bill to the Clerk does not thereby destroy its privilege so as to render it eligible for consideration under call of committees on Wednesday. Volume **VII**, section **936**.
- A bill taken up for consideration under call of committees on Wednesday does not lose its place on the calendar. Volume **VII**, section **943**.
- It is not in order to move to postpone consideration of pending business to Calendar Wednesday. Volume VIII, section 2614.
- The House may by a two-thirds vote extend consideration of a bill to the next Calendar Wednesday. Volume **VIII**, section **2680**.

### (3) Question of Consideration on.

- The question of consideration may be demanded against a bill called up under the rule on Wednesday. Volume **VII**, section **947**.
- It is in order on Calendar Wednesday to raise the question of consideration against a Union. Calendar bill when called up for consideration in the House and before resolving into the Committee of the Whole. Volume **VIII**, section **2446**.
- The question of consideration is admitted in the Committee of the Whole on Calendar Wednesday. Volume **VIII**, section **2444**.
- The question of consideration is in order in Committee of the Whole on Wednesday only, but if reported to the House, the recommendation of the committee is then subject to approval or rejection, and, if rejected, the House automatically resolves into the committee for further consideration of the measure. Volume **VII**, section **951**.

### CALENDAR WEDNESDAY-Continued.

# (3) Question of Consideration on—Continued.

- Formerly the question of consideration was raised against a bill on the Union Calendar in the committee and not in the House. Volume **VII**, section **948**.
- Under the later practice it has been held that the question of consideration may be raised against a Union Calendar bill in the House on Calendar Wednesday. Volume **VIII**, section **2445**.
- The modern practice is to raise the question of consideration on Calendar Wednesday in the House, as on other days, and if decided in the affirmative the House resolves automatically into the Committee of the Whole. Volume **VII**, section **952**.
- The question of consideration may be raised against unfinished business on the House Calendar in order under the Calendar Wednesday rule. Volume **VIII**, section **2447**.

#### (4) Consideration in Committee of the Whole on.

- When a bill on the Union Calendar is called up on Calendar Wednesday the House automatically resolves into the Committee of the Whole House on the state of the Union without motion from the floor. Volume **VII**, section **939**.
- The question of consideration against a bill being decided in the affirmative on Calendar Wednesday, the House automatically resolves into the Committee of the Whole, and no intervening business, as the motion to adjourn or questions of privilege, are in order. Volume **VIII**, section **2446**.
- A point of order having been sustained against a provision of a bill called up on Calendar Wednesday, the House automatically resolved into the Committee of the Whole for consideration of the bill with the offending clause eliminated. Volume **VII**, section **2145**.
- A point of order that a bill called upon Calendar Wednesday from the House Calendar belongs on the Union Calendar being sustained, the Speaker transferred the bill to the latter calendar and the House automatically resolved itself into the Committee of the Whole for its consideration. Volume **VIII**, section **2406**.
- On rejection by the House of a recommendation by Committee of the Whole for peremptory disposition of a bill under consideration on Calendar Wednesday, the House automatically resolves into the committee for its further consideration. Volume **VII**, section **943**.

### (5) Debate Under the Rule.

- Debate on bills called up on Calendar Wednesday is limited to two hours, to be divided equally between those for and against the measure. Volume **VII**, section **959**.
- The provision for two hours' debate and equal division of time under the Calendar Wednesday rule applies to Union Calendar bills only and not to House bills. Volume **VII**, section **955**.
- In recognizing for debate under the Calendar Wednesday rule, preference is given Members of the committee reporting the bill; if no Member of the committee claims the time in opposition, the Chair may recognize any Member for that half of the time. Volume **VII**, section **959**.
- While formerly held that time unclaimed in opposition to a bill called up on Calendar Wednesday could be allotted to Members favoring the bill, the recent practice is to read the bill for amendment at the conclusion of the hour in favor of the bill, when no one rises in opposition. Volume **VII**, section **960**.
- A member of the committee calling up a bill on Calendar Wednesday is entitled to prior recognition to oppose it, but if no Member of the committee opposes it any Member may be recognized in opposition. Volume **VII**, section **958**.
- The Member calling up a House bill on Calendar Wednesday is recognized for one hour and may move the previous question, for the purpose of preventing debate or amendment, at any time. Volume **VII**, section **955**.
- The previous question may be ordered on a bill on the House Calendar on Calendar Wednesday prior to the expiration of debate allotted under the rule. Volume **VIII**, section **2680**.

# CALENDAR WEDNESDAY—Continued.

### (5) Debate Under the Rule—Continued.

- A bill called up by a committee under the Calendar Wednesday rule may be withdrawn before amendment. Volume VII, section 930.
- The time allotted for debate under the Calendar Wednesday rule may not be extended in Committee of the Whole even by unanimous consent. Volume **VII**, section **959**.

#### (6) Precedence of Business on.

- It has been held in order to administer the oath to a Member during a roll call, in the absence of a quorum, or on Calendar Wednesday. Volume **VI**, section **22**.
- On Wednesday the call of committees has precedence of a motion to discharge a committee from consideration of a privileged resolution of inquiry. Volume **VII**, section **896**.
- On Wednesdays the call of committees has precedence of a request for unanimous consent. Volume **VII**, section **882**.
- A question of privilege takes precedence of business in order on Calendar Wednesday. Volume VI, section 394.
- A proposition involving a question of privilege supersedes business in order on Wednesday. Volume VII, section 908.
- An exceptional instance wherein the consideration of a veto message from the President was held to be in order on Wednesday. Volume **VII**, section **912**.
- Reconsideration of a bill returned with the objections of the President is by constitutional mandate and takes precedence of business in order on Calendar Wednesday. Volume **VII**, section **1095**.
- Under the later practice messages from the President are laid before the House on Calendar Wednesday by unanimous consent or on motion to dispense with proceedings in order on that day. Volume **VII**, section **913**.
- On a Wednesday on which the call of committees was in order the entering, but not the consideration, of a motion to reconsider was held to intervene. Volume **VII**, section **905**.
- A resolution to procure testimony in a contested election case is privileged when reported by a committee on elections, and is in order on Calendar Wednesday. Volume **VIII**, section **2276**.

### (7) Unfinished Business.

- A motion made on the preceding Calendar Wednesday is not a motion on the same day within the purview of the rule forbidding repetition of certain motions on the same day. Volume **VIII**, section **2372**.
- A bill postponed to a certain Wednesday and undisposed of on that day becomes unfinished business to be considered when the committee calling it up is again called in its turn. Volume **VII**, section **970**.
- When consideration of a bill postponed to a certain Wednesday is concluded on that Wednesday the remainder of the day is devoted to business in order under the rule. Volume **VII**, section **970**.
- When a bill previously debated is called up for the first time on Calendar Wednesday, consideration proceeds as if there had been no previous debate. Volume **VII**, section **954**.
- When a Union Calendar bill comes up as the unfinished business on Calendar Wednesday the House automatically resolves into the Committee of the Whole and debate is resumed from the point at which it was discontinued on the previous Wednesday. Volume **VII**, section **966**.
- Business pending at adjournment on Wednesday, and on which the previous question has not been ordered, does not come up on the succeeding legislative day but goes over to the next Wednesday. Volume **VII**, section **965**.
- A bill undisposed of on the Wednesday allotted to a committee remains the unfinished business until that committee is again called on Wednesday in its regular order. Volume **VII**, section **944**.

### CALENDAR WEDNESDAY—Continued.

#### (7) Unfinished Business—Continued.

- A bill under consideration on Calendar Wednesday, and on which the previous question had been ordered but not disposed of at adjournment, comes up as unfinished business on the next legislative day. Volume **VII**, section **967**.
- When the House adjourns on Wednesday without voting on a proposition on which the previous question has been ordered the question does not go over to the following Wednesday but comes up on the next legislative day. Volume **VII**, section **895**.
- When the House adjourns on Tuesday without voting on a proposition on which the previous question has been ordered, the question does not come up on Wednesday but on the following Thursday. Volume **VII**, section **890**.

### (8) Not in Order on.

- The Speaker declines to entertain requests for unanimous consent to establish special orders for Wednesday. Volume **VII**, section **888**.
- A conference report may not be considered on a Wednesday on which the call of committees is in order. Volume **VII**, section **899**.
- A Senate bill privileged because of similarity to a bill on the House Calendar may not be called up on Wednesday. Volume **VII**, section **906**.
- Motions to change the reference of public bills are in order on Calendar Wednesday. Volume VII, section 2117.
- The call of committees takes precedence of a contested-election case called up on Calendar Wednesday. Volume **VII**, section **903**.
- A resolution of inquiry may not be called up on Wednesday. Volume VII, section 898.
- The motion to go into the Committee of the Whole for the consideration of revenue or appropriation bills is not in order on Wednesday. Volume **VII**, section **904**.
- Propositions relating to impeachment are not in order on Calendar Wednesday. Volume VII, section 902.
- The House decided that a joint resolution relating to the taking of the census was not in order for consideration on Wednesday. Volume **VII**, section **889**.
- While a bill may be reported for printing on Wednesday, the right to call up to immediate consideration is not thereby implied. Volume **VII**, section **907**.

# (9) Methods of Dispensing With.

The motion to dispense with business in order on a particular Wednesday may be made and considered on any preceding day. Volume **VII**, section **916**.

- The Speaker is constrained to recognize on Wednesday any Member proposing a motion to dispense with proceedings in order on that day. Volume **VII**, section **915**.
- In the absence of bills eligible for consideration under call of committees on Wednesday, a motion to dispense with business in order on that day is not required. Volume **VII**, section **918**.
- A specific method being provided for dispensing with proceedings in order on Calendar Wednesday, the Chairman of the Committee of the Whole has declined to entertain requests for unanimous consent to dispense with minor provisions of the rules. Volume **VII**, section **964**.
- On motion to dispense with proceedings in order on Wednesday, debate is limited to 10 minutes, to be divided not to exceed 5 minutes for and 5 minutes in opposition to the motion. Volume **VII**, section **917**.
- No resolution shall be reported by the Committee on Rules to set aside Calendar Wednesday by a vote of less than two-thirds of the Members voting. Volume **VIII**, section **2260**.
- The Committee on Rules may report orders of procedure subject to two limitations only: it may not provide for abrogation of the Calendar Wednesday rule except by two-thirds vote or for denial of the motion to recommit while the previous question is pending on final passage. Volume **VIII**, section **2262**.

### CALENDAR WEDNESDAY-Continued.

# (9) Methods of Dispensing With—Continued.

While the Committee on Rules is forbidden to report special orders abrogating the Calendar Wednesday rule or excluding the motion to recommit after ordering of the previous question, a resolution making possible that ultimate result was on one occasion held in order. Volume **VIII**, section **2267**.

### CALENDARS.

- (1) Enumeration and Description of.
- (2) Order of considering bills on.—In Committee of the Whole.
- (3) Order of considering bills on.—The House Calendar.
- (4) Nonprivileged bills on the Union Calendar.
- (5) The Private Calendar.
- (6) The Discharge Calendar.
- (7) The Consent Calendar.

### (1) Enumeration and description of.

- Bills reported from committees are distributed to three calendars, there to await action by the House. Volume IV, section 3115.
- Description of the House, Union and Private calendars. Volume IV, section 3115.
- Nonprivileged reports are delivered to the Clerk for reference to the calendars under direction of the Speaker. Volume **IV**, section **3116**.
- Adverse reports do not go to the calendars except by direction of a committee or request of a Member. Volume IV, section 3116.
- Unless ordered by the House no bill, resolution, or other proposition reported by a committee shall be printed unless placed on the Calendar. Volume **V**, section **7315**.
- A mere clerical error in the Calendar does not give rise to a question of privilege. Volume III, section 2616.
- A motion to correct an error in referring a bill to the proper calendar presents a question of privilege. Volume **III**, sections **2614**, **2615**.
- A bill improperly reported from a committee is not entitled to its place on the Calendar. Volume **IV**, section **3117**.
- Form and history of section 3 of Rule XIII (the Consent Calendar). Volume VII, section 972.
- The rule authorizing reference to the Calendar of Adverse Reports, on request, does not apply to privileged resolutions of inquiry. Volume **VI**, section **411**.
- The point of order that a bill is on the wrong calendar may be raised at any time before consideration begins. Volume **VII**, section **863**.
- When a majority of the membership of the House has signed a motion it is entered on the Journal and referred to the Calendar of Motions to discharge committees. Volume **VII**, section **1007**.

### (2) Order of Considering Bills on, in Committee of the Whole.

- Except in cases wherein the rules make specific provision therefor, a motion is not in order in the House to fix the order in which business shall be taken up on the calendars of the Committee of the Whole. Volume **IV**, section **4733**.
- Unprivileged business on the calendars of the Committee of the Whole is taken up in the calendar order or in such order as may be determined in the committee. Volume **IV**, section **4729**.
- The Committee of the Whole may, on motion put and carried, determine an order for taking up the business on its Calendar. Volume **IV**, section **4730**.
- The Committee of the Whole House determines the order in which it will consider bills on its calendar. Volume **VIII**, section **2865**.
- In the Committee of the Whole business on its Calendar is taken up in regular order unless the committee or the House before resolving into the committee otherwise determine. Volume **VIII**, section **2332**.

### CALENDARS-Continued.

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### (2) Order of Considering Bills on, in the Committee of the Whole-Continued.

- In Committee of the Whole House unless otherwise ordered by the House or the committee, bills are taken in their order on the Calendar. Volume **VIII**, section **2331**.
- In considering bills on the Calendar of the Committee of the Whole House it is in order, on a motion made and carried, to take up a bill out of its order. Volume IV, sections 4731, 4732.
- When the House disagrees to the recommendation of the Committee of the Whole that the enacting words of a bill be striken out, the bill goes back to the calendar of the Committee of the Whole as unfinished business. Volume **V**, sections **5345**, **5346**.
- The motion to report a bill with a favorable recommendation being decided in the negative in Committee of the Whole, the bill remains in its place on the Calendar. Volume **IV**, sections **4779– 4781**.

### (3) Order of Considering Bills on the House Calendar.

- The rule for consideration of bills on the House Calendar on call of committee. Volume **IV**, section **3118**.
- A bill must be actually on the House Calendar, and properly there also, in order to be considered in the morning hour. Volume **IV**, sections **3122–3126**.

# (4) Nonprivileged Bills on the Union Calendar.

- Conditions under which motions may be made to go into Committee of the Whole House on the state of the Union to consider nonprivileged bills. Volume **IV**, section **3134**.
- The motion to go into Committee of the Whole to consider a particular bill after a call of committees may be amended only by substituting another bill on the Union Calendar. Volume **IV**, section **3139**.
- When by authority of a committee a motion is made to go into Committee of the Whole House on the state of the Union to consider a particular bill (not a revenue or appropriation bill), an amendment designating another bill may be offered by a Member individually. Volume **IV**, section **3140**.
- A bill on the Union Calendar may not be brought up on call of committees. Volume VI, section 753.

### (5) The Private Calendar.

- On Saturday of each week it is in order to move to resolve into the Committee of the Whole House to consider business on the Private Calendar. Volume **VII**, section **846**.
- The objection by three Members when a bill is first called on Private Calendar Saturday precludes debates thereon and the bill is referred to the deferred list forthwith. Volume **VII**, section **849**.
- Bills on the Private Calendar for three days are called in their order and considered unless objection is entered or reserved. Volume **VII**, section **846**.
- Interpretation of a special order providing for consideration of Senate bills on the Private Calendar in the closing days of a session. Volume **VII**, section **796**.
- A Member may not yield time allotted under the rule providing for the consideration of the Private Calendar. Volume **VII**, section **848**.
- A bill providing for inquiry by the Court of Claims without conferring authority to render final judgment does not require consideration in the Committee of the Whole. Volume **VII**, section **870**.
- When the House resolves into the Committee of the Whole House for the consideration of bills on the Private Calendar, a bill unfinished at adjournment on a previous day takes precedence of other bills on the Private Calendar. Volume **VII**, section **855**.
- The motion to go into the Committee of the Whole to consider general appropriation bills on Friday takes precedence of a motion to go into the Committee of the Whole to consider the Private Calendar only when authorized by the committee having jurisdiction. Volume **VI**, section **721**.
- The proceedings observed on the first consideration of the Private Calendar under the new rule. Volume **VII**, section **847**.

### CALENDARS—Continued.

# (5) The Private Calendar—Continued.

- Reports from the Court of Claims do not remain on the Calendar from Congress to Congress, even when a law seems so to provide. Volume **IV**, section **3298**.
- Under the present practice reports from the Court of Claims under the Bowman Act, which are also reported by a House committee and sent to the Private Calendar, do not remain on that calendar during a succeeding Congress. Volume **IV**, sections **3299–3302**.

#### (6) The Discharge Calendar.

- After the motion has been on the calendar seven days any signer may call it up for consideration on second or fourth Mondays and the House proceeds to its consideration; if agreed to, any Member may move the immediate consideration of the bill which shall remain the unfinished business until disposed of. Volume **VII**, section **1007**.
- After the motion has been on the calendar seven days any signer may call it up for consideration on second or fourth Mondays and the House proceeds to its consideration; if agreed to, any Member may move the immediate consideration of the bill which shall remain the unfinished business until disposed of. Volume **VII**, section **1007**.
- Recognition to call up motions from the Discharge Calendar is granted in the order in which entered on the calendar. Volume **VII**, section **1018**.
- The time required after reference to calendar before motion to discharge may be presented does not begin to run until committee is appointed and organized. Volume **VII**, section **1019**.
- The requirement that a bill be considered in Committee of the Whole is not waived by the fact that the standing committee having jurisdiction has been discharged from consideration, and the bill is not on the calendar. Volume **VII**, section **1021**.

#### (7) The Consent Calendar.

- Since the establishment of the Consent Calendar the Speaker declines recognition to submit requests for the consideration of bills by unanimous consent. Volume **VII**, section **973**.
- A bill is on the calendar as soon as referred, although it may not yet appear on the printed form. Volume **VI**, section **738**.
- In order to be called on consent day, a bill must appear on the printed calendar. Volume **VII**, section **992**.
- To be eligible to consideration on the call of the Consent Calendar a bill must have been on the printed calendar three legislative days. Volume **VII**, section **994**.
- In counting the three days required by the Consent Calendar rule holidays or days on which the House is not in session are not construed as legislative days and are not included. Volume **VII**, section **994**.
- In counting the three days required under the consent rule, Sunday is not included. Volume VII, section 995.
- The requirement that a bill be three days on the Consent Calendar before being eligible to consideration does not apply when the bill, after being objected to, is again placed on the calendar. Volume **VII**, section **1003**.
- One objection prevents consideration when the bill is first called but when again called it is considered unless three object, in which event it is stricken from the calendar for the session. Volume **VII**, section **972**.
- A Member having reserved the right to object to consideration of a bill called on the Consent Calendar, any Member may object under the reservation. Volume **VII**, section **999**.
- A bill on the Consent Calendar, "passed over without prejudice," goes to the foot of the calendar. Volume **VII**, section **997**.
- The House has decided that requests to have a bill "passed over without prejudice" may be entertained before debate has begun but not thereafter. Volume **VII**, section **996**.
- A bill passed over without prejudice on a call of the Consent Calendar requires but one objection when next reached. Volume **VII**, section **1000**.
- Objection to consideration of a bill on consent day comes too late after debate has begun. Volume **VII**, section **998**.

### CALENDARS-Continued.

# (7) The Consent Calendar—Continued.

- The status of bills on the Consent Calendar is not affected by their consideration from another calendar and such bills may be called up for consideration from the Consent Calendar while pending as unfinished business in the House or Committee of the Whole. Volume **VII**, section **1006**.
- A bill objected to during consideration of the Consent Calendar, but retaining its place by unanimous consent, requires three objections when again called. Volume **VII**, section **1000**.
- A bill, the second time stricken from the calendar on the objection of three Members, may by unanimous consent be permitted to retain its place on the calendar. Volume **VII**, section **1001**.
- While holding unfinished business on which the previous question was pending at adjournment on the previous day to be of equal privilege, the Speaker directed the call of the Consent Calendar. Volume **VII**, section **990**.
- Business under consideration on "consent day" and undisposed of at adjournment does not come up as unfinished business on the following legislative day but goes over to the next day when that class of business is again in order. Volume **VII**, section **1005**.
- The rule providing for the call of the Consent Calendar on the first and third Mondays does not preclude recognition within the discretion of the Speaker for a motion to suspend the rules, and such motion is in order before the calendar is called or at any time before the call is completed. Volume **VIII**, section **3405**.
- Under the former rule recognition to suspend the rules on consent day does not preclude the call of the calendar later in the day. Volume **VII**, section **991**.
- Consideration of a bill on the Consent Calendar having been agreed to, a Senate bill of similar tenor may, by unanimous consent, be taken from the committee to which referred and considered in lieu thereof. Volume **VII**, section **1004**.
- The call of the Consent Calendar on days devoted to its consideration by the rules takes precedence of the motion to go into Committee of the Whole to consider revenue or appropriation bills. Volume **VII**, section **986**.
- The rule establishing the Consent Calendar relates to legislative propositions only, and does not apply to matters of routine and convenience purely formal in nature. Volume **VII**, section **980**.
- The Speaker declines to submit requests for unanimous consent to address the House on Mondays reserved for the call of the Consent Calendar. Volume **VII**, section **978**.
- A contested-election case may not supplant the call of the Consent Calendar. Volume VII, section 988.
- On Consent Calendar days the Speaker recognizes for the transaction of business by unanimous consent only in cases of emergency. Volume **VII**, section **979**.

#### CALHOUN, JOHN C., of South Carolina, Vice-President.

Decisions on questions of order relating to-

Adjournment of an impeachment trial. Volume III, section 2383.

Amendments. Volume V, section 5773.

Ballot. Volume V, section 6006.

Joint committees. Volume IV, section 4411.

Relevancy in debate. Volume V, section 5102.

Testimony in an impeachment trial. Volume III, section 2205.

Vote as Vice President. Volume V, section 5973.

- Vice-President Calhoun asked the House, as the grand inquest of the nation, to investigate certain charges made against his conduct as Secretary of War, and the House granted the request. Volume III, section 1736.
- In investigating charges of an impeachable offense the committee permitted the accused to be represented by counsel and have process to compel testimony. Volume **III**, section **1736**.

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# CALIFORNIA.

### Election cases from:

Thirty-first Congress.—Gilbert v. Wright. Volume I, section 520. Thirty-seventh Congress.—F.F. Lowe. Volume I, section 314. Forty-fifth Congress.—Wiggington v. Pacheco. Volume II, sections 927–930. Forty-ninth Congress.—California Members. Volume II, section 645. Fiftieth Congress.—Lynch v. Vandever. Volume II, section 1012. Fiftieth Congress.—Sullivan v. Felton. Volume II, sections 1016, 1017. Fifty-third Congress.—English v. Hilborn. Volume II, section 1050. Fifty-eighth Congress.—Kahn v. Livernash. Volume I, section 731.

# CALIFORNIA DÉBRIS.

The subject of mining débris in California has been within the jurisdiction of the Committee on Mines and Mining. Volume **IV**, section **4230**.

# CALL.

- (1) Of respondent in an impeachment trial.
- (2) Of elections.

# (1) Of Respondent in an Impeachment Trial.

- Ceremonies at the calling of Judge Pickering to answer the articles of impeachment. Volume III, section 2332.
- Form used by the Sergeant-at-Arms in calling President Johnson to appear and answer the articles of impeachment. Volume III, section 2424.

### (2) Of Elections.

- Votes cast on a legal election day were held valid by the House, although the State official had withdrawn his proclamation calling the election for that day. Volume **I**, section **524**.
- The House seated a loyal claimant voted for at an election called on the legal day, but by the governor of a State in secession. Volume **I**, section **365**.

### CALL, ELECTION CASE OF.

The Senate election case of Davidson v. Call, from Florida, in the Fifty-second Congress. Volume II, section 1060.

### CALL OF COMMITTEE. See also "Calendar Wednesday."

- (1) Rule and practice.
- (2) Interruption of.

# (1) Rule and Practice.

- The rule for consideration of bills on the House Calendar on call of committees. Volume **IV**, section **3118**.
- On a call of committees under section 4 or section 7 of Rule XXIV, committees are called seriatim in the order in which they appear in Rule X and not alphabetically. Volume VI, section 751.
- The call of committees in the morning hour does not necessarily end in sixty minutes. Volume IV, section 3119.
- On the call of committees each bill must be called on authorization of the committee, but in case of dispute as to the authorization the Speaker can not decide as to the fact. Volume **IV**, section **3127**.
- On call of committees, a bill may be called up only on authorization of the committee. **VII**, section **928**.
- Authority having been given one Member to call up a bill, another may not be recognized for that purpose if objection is made. **VII**, section **928**.
- The Speaker may, upon statements from the chairman and other Members of a committee, rule that the calling up of a bill has been authorized by a committee. Volume **IV**, section **3128**.
- A bill must be actually on the House Calendar, and properly there also, in order to be considered in the morning hour. Volume **IV**, sections **3122–3126**.

### CALL OF COMMITTEES—Continued.

- (1) Rule and Practice—Continued.
  - A bill on the Union Calendar may not be brought up on call of committees. Volume VI, section 753.
  - A bill once brought up on call of committees continues before the House in that order of business until finally disposed of. Volume **IV**, section **3120**.
  - A bill called up in the morning hour may not be made a special order by a motion to postpone to a day certain. Volume **IV**, section **3164**.
  - A bill taken up during the call of committees may be withdrawn by the committee at any time before amendment or other action which puts it into possession of the House. Volume **IV**, section **3129**.
  - The House having completed the order of business and not being ready to adjourn the Speaker directed the call of committees to be resumed. Volume IV, section 3133.
  - Interpretation of the rule of the call of committees in the form existing prior to 1890. Volume **IV**, section **3121**.

## (2) Interruption of.

- When a committee is called during a call of committees, it is not in order to rise for any purpose other than to call up a bill for consideration. Volume **VI**, section **754**.
- The Speaker has declined to allow the call of committees to be interrupted by a request for unanimous consent. Volume **IV**, section **3132**.
- The Speaker has declined to allow the call of committees to be interrupted by a privileged report. Volume IV, section 3132.
- The rule for interrupting a call of committees at the end of sixty minutes. Volume IV, section 3134.
- The motion to go into Committee of the Whole House on the state of the Union may be made after sixty minutes of morning hour, or sooner if that order fails. Volume IV, section 3135.
- It is not in order, before the expiration of sixty minutes of the call of committees, to move to go into Committee of the Whole House on the state of the Union to consider a bill that is not privileged. Volume **IV**, section **3141**.
- The call of committees may be interrupted at the end of sixty minutes by a privileged report as well as by a motion to go into Committee of the Whole. Volume **IV**, sections **3131**, **3132**.
- An instance wherein the House, by recess, remained for two calendar days at the stage of business wherein the motion under Rule XXIV, section 5, was in order. Volume **IV**, section **3135**.

# CALL OF STATES.

Origin of the order for the former call of States for petitions. Volume IV, section 3313.

# CALL OF THE HOUSE.

- (1) Constitutional power to compel attendance.
- (2) The two methods of ordering.
- (3) The call of the roll.
- (4) Revoking leaves of absence.
- (5) Excuses of absent Members.
- (6) Arrest of absent Members.—The two rules.
- (7) Arrest of absent Members.—Issue of warrant.
- (8) Arrest of absent Members.—General procedure.
- (9) Arrest of absent Members.—Continuing orders.
- (10) Dispensing with proceedings under the call.
- (11) Motions in order during.
- (12) Motions not in order during.
- (13) Questions of privilege during.

# CALL OF THE HOUSE—Continued.

- (14) Messages and conference reports during.
- (15) Yeas and nays during.
- (16) As intervening business to justify repetition of a motion.
- (17) As related to suspension of the rules.

# (1) Constitutional Power to Compel Attendance.

- A smaller number than a quorum may adjourn from day to day and compel the attendance of absent Members. Volume IV, section 2980.
- The constitutional power to the House to compel the attendance of absent Members is not confined to cases wherein there is a lack of a quorum. Volume **IV**, sections **2985–2987**.
- A call of the House is in order, both under the general parliamentary law and the Constitution. Volume IV, section 2981.
- There may be a call of the House with a Speaker pro tempore in the Chair. Volume **IV**, section **2989.**
- Reference to proceedings in the Senate to compel attendance of absentees (footnote). Volume IV, section 2980.
- Instance of a call for a quorum in the Senate sitting for an impeachment trial. Volume **III**, sections **2105–2107**.

### (2) The Two Methods of Ordering.

Interpretation and discussion of the rule providing for an automatic call of the House on the failure of a quorum to vote. Volume VI, section 703.

Form and history of section 4 of Rule XV. Volume VI, section 690.

The old rule providing for a call of the House. Volume IV, section 2982.

- Under the rule of the House a call of the House may not be ordered by less than fifteen Members. Volume **IV**, section **2983**.
- The call of the House must be ordered by a majority vote, and may not be ordered by a minority of fifteen or more. Volume **IV**, section **2984**.
- A motion for a call of the House is not debatable. Volume VI, section 683.
- The rule whereby a quorum is obtained and the vote taken on the pending proposition by one roll call. Volume **IV**, section **3041**. Volume **VI**, section **690**.
- The rule providing an automatic roll call on the failure of a quorum to vote applies to votes by yeas and nays as well as to those taken by tellers, division, or viva voce, but not on motions incidental to lack of a quorum. Volume **VI**, section **703**.
- If a quorum fails to vote on the pending question and objection is made, an automatic roll call is still required after a motion to adjourn has been offered and rejected by a quorum vote. Volume **VI**, section **701**.
- The new rule for a call of the House applies only to cases where a quorum is required on the vote, and hence not to motions to adjourn. Volume **IV**, section **3042**.
- While a quorum is not required to adjourn, a point of no quorum on a negative vote on adjournment, if sustained, precipitates a call of the House under the rule. Volume VI, section 700.
- In order to invoke the rule for an automatic call of the House, the absence of a quorum must be demonstrated. Volume **VI**, section **695**.
- A call of the House, ordered when no question is pending, is taken in the old form. Volume IV, section 2990.
- A call of the House is not in order after the previous question is ordered unless it appears on an actual count by the Speaker that a quorum is not present. Volume **V**, section **5447**.
- Lack of a quorum developing while a demand for the yeas and nays was pending, the demand for yeas and nays is disregarded and the vote is taken under the rule. Volume **VI**, section **696.**

### CALL OF THE HOUSE—Continued.

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# (2) The Two Methods of Ordering—Continued.

- When a quorum fails on a yea-and-nay vote the call of the House is automatic under the rule, and the Speaker directs the roll to be called without motion from the floor. Volume **VI**, section **678**.
- When a vote by yeas and nays shows no quorum the Chair takes cognizance of the fact, and, unless the House adjourns, orders a call under the rule without suggestion from the floor. Volume **VI**, section **679**.
- The rule providing for an automatic call of the House does not apply unless the House is dividing and, if the point of no quorum is made before the question is put, may not be invoked. Volume **VI**, section **692**.
- When lack of a quorum develops while the House is dividing, the call of the House is automatic under the rule and no motion is required. Volume **VI**, section **691**.
- A roll call recurs under the rule on failure of a quorum on a viva voce vote. Volume VI, section 697.
- On the failure of a quorum no business is in order and no motion will be entertained except for a call of the House or to adjourn. Volume **VI**, section **680**.
- A quorum has not failed to vote until both the yeas and nays have been taken, and a call of the House is not ordered until this stage is reached. Volume **VI**, section **694**.
- The Speaker may, without suggestion from the floor, take note of the failure of a quorum to vote on the pending question, and on his own initiative direct a call of the House under the rule. Volume **VI**, section **699**.
- Motions incidental to a call of the House are not debatable. Volume VI, section 688.

## (3) The Call of the Roll.

- On a roll call for a vote or a call of the House the names of the Members are called alphabetically by surname. Volume **V**, section **6046**.
- There is no rule or practice requiring a recapitulation of the names of those who appear on a call of the House after their names have been called. Volume **IV**, section **2993**.
- As to the propriety of calling the roll a second time during a call of the House to ascertain who have absented themselves since the first call. Volume **IV**, section **3012**.
- Under the new rule for a call of the House the roll is called over twice, and those appearing after their names are called may vote. Volume **IV**, section **3052**.
- During proceedings under a call of the House the roll call may be repeated on order of those present. Volume IV, section 2991.
- On a call of the House the roll call may not be interrupted by a motion to dispense with further proceedings under the call. Volume **IV**, section **2992**.
- The Speaker orders the doors closed only when a call of the House is in progress. Volume **VI**, section **703**.
- The Senate Journal has shown the number of Senators answering to a call of the Senate, but not the names. Volume **IV**, section **2833**.

### (4) Revoking Leaves of Absence.

- A resolution revoking leaves of absence, being a proceeding to compel the attendance of absent Members, does not require a quorum for its adoption. Volume **IV**, sections **3003**, **3004**.
- A resolution revoking leaves of absence and directing the Sergeant-at-Arms to telegraph for absent Members is in order pending a call of the House, although a quorum may have been disclosed. Volume **IV**, section **3005**.
- A resolution revoking leaves of absence, directing absentees to attend, and dispensing with proceedings under an existing call was held to have precedence of a simple motion to dispense with the call. Volume **IV**, section **3006**.

# (5) Excuses of Absent Members.

During a call of the House less than a quorum may excuse a Member from attendance. Volume **IV**, sections **3000**, **3001**.

# CALL OF THE HOUSE—Continued.

# (5) Excuses of Absent Members—Continued.

- While less than a quorum may excuse a Member from attendance at the time they may not grant a leave of absence. Volume **IV**, section **3002**.
- Under the old rule for a call of the House motions to excuse Members are in order while the roll is being called for excuses. Volume **IV**, section **2997**.
- While the names of absentees are being called for excuses on a call of the House, neither a motion to excuse nor an incidental appeal is debatable. Volume **IV**, section **2999**.
- After the roll has been called for excused and the House has ordered the arrest of those who are unexcused, a motion to excuse an absentee is in order when he is brought to the bar. Volume **IV**, section **3012**.
- After the roll has been called under the new rule for a call of the House, and while the proceedings to obtain a quorum are going on, motions to excuse Members are in order. Volume **IV**, section **3051**.
- The former practice of presenting Members at the bar during a call of the House is obsolete, and Members now reports to the Clerk and are recorded without being formally excused unless brought in under compulsion. Volume **VI**, section **684**.

### (6) Arrest of Absent Members.—The Two Rules.

- In the absence of a quorum fifteen Members, including the Speaker, if there be one, are authorized to compel the attendance of absent Members. Volume **IV**, section **2982**.
- It is always in order, the failure of a quorum being shown, to proceed to secure the attendance of absent Members. Volume **IV**, section **2988**.
- Form of resolution for directing the Sergeant-at-Arms to arrest absent Members (footnote). Volume **IV**, section **3018**.
- Form of resolution for the arrest of Members absent without leave. Volume VI, section 686.
- The process of arresting absent Members under a call of the House. Volume VI, section 690.
- Instance wherein the House ordered the arrest of absentees during proceedings to secure a quorum. Volume VI, section 686.
- Under the old rule for a call of the House an order of arrest for absent Members may be made after a single calling of the roll. Volume **IV**, sections **3015**, **3016**.
- The process of arresting absent Members under the new rule for a call of the House. Volume **IV**, section **3041**.
- Proceedings of arrest of Members and arraignment at the bar, under section 4 of Rule XV, for securing attendance of a quorum. Volume **IV**, section **3044**.
- A proposition of arrest Members absent without leave is in order during proceedings to secure a quorum. Volume VI, section 685.
- On a call of the House under the new rule the Sergeant-at-Arms is required to detain those Members who are present and bring in absentees. Volume **IV**, sections **3045–3048**.
- Under the new rule for a call of the House a resolution of the House is not required to empower the Sergeant-at-Arms to bring in absentees. Volume **IV**, section **3049**.
- A resolution authorizing the Sergeant at Arms to arrest absentees is not debatable. Volume VI, section 686.

# (7) Arrest of Absent Members.—Issue of Warrant.

- Form of warrant for the arrest of absent Members under the old rule for a call of the House (footnote). Volume **IV**, section **2982**.
- Form of warrant issued under the new rule for a call of the House (footnote). Volume IV, section 3041.
- Discussion of the authority of the Speaker to issue a warrant for the arrest of absent Members during a call of the House. Volume **IV**, section **3043**.
- Under the rule for a call of the House, the Speaker issues warrants for arrest of absentees without further authorization from the House. Volume **VI**, section **702**.
- The lack of a quorum being disclosed, in the absence of any motion the Speaker will issue warrants to bring in absent Members. Volume **VI**, section **680**.

### CALL OF THE HOUSE—Continued.

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- (7) Arrest of Absent Members.—Issue of Warrant—Continued.
  - Under a call of the House warrants for the arrest of Members may be issued by the Speaker pro tempore. Volume **VI**, section **688**.
  - A motion directing the Speaker to issue his warrant for the arrest of absent Members being pending, a motion to dispense with further proceedings under the call was ruled out. Volume **IV**, section **3036**.
  - The House having agreed to a motion directing the issuance of a warrant for arrest of absentees during proceedings to secure a quorum, the Speaker disregarded the direction and declined to sign the warrant. Volume **VI**, section **681**.

# (8) Arrest of Absent Members.—General Procedure.

- Leave for a committee to sit during sessions of the House does not release its Members from liability to arrest during a call of the House. Volume **IV**, section **3020**.
- On a call of the House the Sergeant-at-Arms is required to execute an order to arrest wherever the Members referred to may be found. Volume **IV**, section **3017**.
- Form of resolution for directing the Sergeant at Arms to arrest absent Members. Volume VI, section 684.
- A proposition to arrest Members who absent themselves after answering on a call of the House is in order during continuance of the call. Volume **IV**, section **3018**.
- A Member who appears and answers during a call of the House is not subject to arrest for absence. Volume IV, section 3019.
- A Member complaining that he had been wrongfully arrested during a call of the House, the House ordered the Sergeant-at-Arms to investigate and amend the return of his writ. Volume **IV**, section **3021**.
- A Member having escaped from arrest during a call of the House it was held that he might not be brought back on the same warrant. Volume **IV**, section **3022**.
- A Member under arrest for absence may not, when called on for an excuse, question the authority of the House. Volume **IV**, section **3023**.
- For permitting a Member under arrest to escape, the Doorkeeper was arraigned at the bar of the House. Volume I, section 291.
- The Sergeant-at-Arms having made no report of his execution of an order of arrest and no excessive delay appearing, a motion summoning him to report was held not to be of privilege. Volume III, section 2618.
- Those present on a call of the House may prescribe a fine as the condition of which an arrested Member may be discharged. Volume **IV**, sections **3013**, **3014**.
- Instance wherein Members in custody on a call of the House were discharged on payment of fees. Volume **IV**, section **3025**.
- In the absence of the Sergeant at Arms, the duties of his office are discharged by sworn deputies, and the Speaker issues directions as if he were present in person. Volume VI, section 679.
- Instance wherein the House designated a minority employee as Assistant Sergeant at Arms. Volume VI, section 681.

### (9) Arrest of Absent Members.—Continuing Orders.

- Less than a quorum may not order the arraignment of absent Members at a future meeting of the House. Volume IV, sections 3032-3035.
- A quorum appearing on a call, the House sometimes orders absent Members to be arraigned on the succeeding day. Volume IV, sections 3030, 3031.
- Under proceedings of a call of the House, and sometimes by less than a quorum, the House has made an order of arrest which continued beyond that day's session. Volume **IV**, sections **3025–3029**.
- During a call, but after the appearance of a quorum, penalties were once imposed which contemplated the future appearance of absent Members at the bar. Volume **IV**, section **3024**.

### CALL OF THE HOUSE—Continued.

- (9) Arrest of Absent Members.—Continuing Orders—Continued.
  - Instance wherein the Sergeant-at-Arms reported at the bar of the House his proceedings under a continuing order of arrest. Volume **IV**, section **3017**.
  - A question as to the constitutionality and propriety of a continuing order of arrest was held not to supersede a motion to discharge the Sergeant-at-Arms from further execution of the order. Volume III, section 2617.

# (10) Dispensing With Proceedings Under the Call.

- A quorum is not required on a motion to dispense with further proceedings under a call of the House. Volume **IV**, section **3038**.
- A call of the House ordered under the old rule may be dispensed with on the appearance of a quorum, although actual proceedings may not have begun. Volume **IV**, section **3040**.
- The motion to dispense with proceedings under a call is in order, although Members under arrest may not have had opportunity to make excuses. Volume **IV**, section **3039**.
- A motion to dispense with proceedings under a call of the House is not in order pending a motion that the Sergeant-at-Arms take into custody absent Members. Volume **IV**, section **3029**.
- A motion to dispense with proceedings under the call having been once entertained, was ruled not to be in order again pending a motion for the arrest of absent Members. Volume **IV**, section **3037**.
- A motion to dispense with further proceedings under a call of the House was not entertained in the absence of a quorum. Volume **VI**, section **689**.
- On discovery of error in announcing the presence of a quorum on a call of the House, a motion to dispense with further proceedings under the call was vacated by unanimous consent and the call resumed. Volume **VI**, section **713**.

### (11) Motions in Order During.

- A quorum is not required on motions incidental to a call of the House. Volume IV, sections 2994, 3029.
- A quorum not being present, no motion is in order but for a call of the House or to adjourn. Volume IV, sections 2950, 2988.
- A motion to require the Sergeant at Arms to report at the bar of the House on progress in securing a quorum is in order during a call of the House. Volume **VI**, section **687**.
- The absence of a quorum having been disclosed the only proceedings in order are the motions to adjourn or for a call of the House, and not even by unanimous consent may business proceed. Volume **IV**, section **2951**.
- On votes incident to a call of the House the motion to reconsider may be entertained and laid on the table, although a quorum may not be present. Volume **V**, sections **5607**, **5608**.
- During a call of the House a motion to adjourn is seconded by a majority ascertained "by actual count by the speaker," and tellers may not be demanded. Volume **VI**, section **705**.
- Less than a quorum may order the previous question on a motion incident to a call of the House. Volume **V**, section **5458**.
- An appeal from a decision of the Chair may be entertained during the proceedings to secure the attendance of a quorum. Volume **IV**, section **3037**.
- An appeal from the decision of the Chair is in order during a call of the House. Volume VI, section 681.
- An appeal from a decision of the Chair is in order during a call of the House. Volume **IV**, section **3010**.
- Under the old rule for a call of the House a motion to adjourn is in order in the midst of a call of the roll for excuses. Volume **IV**, section **2998**.
- A motion to adjourn may be made before the call of the roll under section 4 of Rule XV. Volume **IV**, section **3050**.

# CALL OF THE HOUSE—Continued.

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# (11) Motions in Order During—Continued.

- A motion directing the Speaker to issue warrant for arrest of absentees may be entertained during proceedings to secure the attendance of a quorum. Volume **VI**, section **681**.
- With the exception of the motion to adjourn, no motion is in order in the absence of a quorum except in furtherance of the effort to secure a quorum, and since a motion to withhold pay of absentees would not contribute to this result, such motion can not be entertained. Volume **VI**, section **682**.

### (12) Motions Not in Order During.

- A motion for a recess is not in order during a call of the House. Volume **IV**, sections **2995**, **2996**. On a motion for a call of the House a motion to excuse a Member from voting was held not in order, although the rule at that time permitted the motion generally. Volume **IV**, section **3007**.
- During proceedings to secure a quorum the Chair ruled out of order a motion to reconsider the vote whereby an appeal had been laid on the table. Volume **IV**, section **3037**. Volume **V**, section **5631**.
- A quorum not being present a resolution directing the enforcement of the statute relating to deductions from the pay of Members is not in order as a measure to compel the attendance of absentees. Volume **IV**, section **3011**.
- During a call of the House a resolution construing the rule relating to the call or making a new rule is not in order. Volume **IV**, section **3008**.
- Less than a quorum engaged in a call of the House to compel attendance of absentees may not order the record of any of the procedure to be omitted from the Journal. Volume **IV**, section **3009**.
- The Speaker during the period when the rules made in order a motion to excuse a Member from voting, held the motion dilatory when applied to votes on adjourning or for a call of the House, since it might be used to prevent adjourning on the procuring of a quorum. Volume **V**, sections **5709–5712**.

# (13) Questions of Privilege During.

During a call of the House when a quorum is not present a question of privilege may not be presented unless it be something connected immediately with the proceedings. Volume **III**, section **2545**.

#### (14) Messages and Conference Reports During.

An opinion that a message may be received during a call of the House. Volume V, section 6600. A conference report may be presented during a call of the House if a quorum be present. Volume V, section 6456.

## (15) Yeas and Nays During.

The yeas and nays may be ordered during a call of the House. Volume IV, section 3010.

During proceedings to secure a quorum, it was held that the yeas and nays might not be demanded on a motion to lay on the table a motion to reconsider the vote whereby the yeas and nays were ordered. Volume **V**, section **6037**.

# (16) As Intervening Business to Justify Repetition of a Motion.

The motion to lay a bill on the table having been decided in the negative, it was not admitted again on the same day after a call of the House, no actual proceedings on the bill having intervened. Volume **V**, section **5401**.

# (17) As Related to Suspension of the Rules.

- There being no doubt of the presence of a quorum, a motion for a call of the House was held to be such dilatory motion as the rule forbids pending consideration of a motion to suspend the rules. Volume **V**, section **5747**.
- On seconding by tellers a motion to suspend the rules a quorum failed, whereupon the Speaker ordered the doors closed and the roll called. Volume **IV**, sections **3053–3055**.

# CALL TO ORDER.

- (1) Taking down disorderly words.
- (2) Member permitted to explain or proceed.
- (3) In general.

# (1) Taking Down Disorderly Words.

- If any Member in speaking or otherwise transgress the rules of the House, it is the duty of the Speaker and the privilege of any Member to call him to order, and he may be punished by censure or otherwise. Volume **V**, section **5175**.
- When a Member is called to order for words spoken in debate, the words are to be taken down at once, and he shall not be held to answer or be subject to censure if debate or business intervene. Volume **V**, section **5177**.
- When a Member is called to order for words spoken in debate in Committee of the Whole the Chairman is without discretion and is constrained to recognize for that purpose. Volume **VIII**, section **2532**.
- A Member persisting in irrelevant debate in Committee of the Whole House on the state of the Union after being called to order by the Chairman was required to relinquish the floor. Volume **VIII**, section **2594**.
- The demand that disorderly words be taken down must be made at once before debate intervenes. Volume **V**, section **5178**.
- It is not in order as a question of privilege in the House to propose censure of a Member for disorderly words spoken in Committee of the Whole, but not taken down or reported therefrom. Volume **V**, section **5202**.

# (2) Member Permitted to Explain or Proceed.

- A Member called to order shall immediately sit down unless the House on motion, but without debate, shall permit him to explain or proceed in order. Volume **V**, section **5175**.
- A Member called to order in debate must take his seat, although he may be permitted by the House to proceed in order or explain even after his words have been taken down. Volume **V**, sections **5181–5184**.
- A Member called to order in debate must take his seat. Volume VIII, section 2528.
- A Member called to order in debate was required to resume his seat until permitted by the House to proceed in order. Volume **VIII**, section **2534**.
- Members called to order on account of words spoken in debate may not remain standing but are required to be actually seated. Volume **VIII**, section **2538**.
- A Member called to order for words spoken in debate is required to take his seat and may not proceed unless permitted to do so on motion. Volume **VIII**, section **2540**.
- A Member called to order in debate was required to be seated. Volume VIII, section 2542.
- Words spoken being held out of order, and the House having permitted the Member to explain, it is then in order to move that he be permitted to proceed. Volume V, sections 5185, 5186.
- A Member called to order in debate must take his seat and may not proceed unless permitted by the House on motion, but such disability does not extend beyond consideration of the point immediately under discussion, and a Member so called to order was permitted to demand the yeas and nays on the question under consideration at the time he was required to be seated. Volume **VIII**, section **2546**.
- While a Member called to order for words spoken in debate is required to relinquish the floor he may not be deprived of his constitutional right to demand a quorum. Volume **VIII**, section **2547**.
- When a Member is called to order for violation of the rules of debate it is the practice to test the opinion of the House by a motion "that the gentlemen be allowed to proceed in order." Volume **V**, section **5589**.
- The words of a Member having been taken down and the Speaker having decided that they were not in order, it was held that a motion that the Member be permitted to explain had precedence of a motion that he be permitted to proceed in order. Volume **V**, section **5187**.

### CALL TO ORDER—Continued.

## (2) Member Permitted to Explain or Proceed—Continued.

- An instance in which Members called to order for words spoken in debate apologized and were thereupon excused without further action on the part of the House. Volume VIII, section 2530.
- Although debate on a question of order is within control of the Speaker, yet he puts to the House the question whether a Member called to order during such debate shall "be allowed to proceed in order." Volume **V**, section **5190**.
- A Member called to order and allowed to proceed must confine himself within the rules governing debate. Volume **VIII**, section **2534**.

# (3) In General.

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- Reference to an early criticism of the rules as too strict in relation to freedom of debate (footnote). Volume **V**, section **5043**.
- Discussion of the importance of suppressing debate casting reflections on the other House or its Members. Volume **V**, section **5129**.
- After examination by a committee of speech reflecting on the character of the Senate was ordered to be stricken from the Record. Volume **V**, section **5129**.

### CAMERON, CENSURE OF.

The House expunged from the Journals of a preceding Congress its censure of Simon Cameron. Volume IV, section 2792.

# CAMERON, ELECTION CASE OF.

The Senate election case relating to Simon Cameron, from Pennsylvania, in the Thirty-fourth Congress. Volume I, section 688.

# CAMPAIGN EXPENDITURES.

- The amount of money which may be expended by a candidate for Congress in his campaign for election is limited by law. Volume **VI**, section **67**.
- The power of Congress to enact legislation relative to campaign receipts and expenditures in primary and general elections affirmed. Volume **VI**, section **70**.
- The House unseated returned Member for whom campaign expenditures had been made in excess of amount permitted under the corrupt practices act. Volume VI, section 75.
- Although sitting Member disclaimed knowledge of campaign expenditures in his behalf the House held he must be presumed to have had constructive knowledge of such expenditures. Volume **VI**, section **75**.
- Under instructions from the Senate to investigate and report whether corrupt methods were employed in election of a Senator, the committee investigated expenditures in the primary campaign. Volume **VI**, section **83**.
- Discussion of effect upon election of Senator of corrupt practices in the primary, and as to whether practice of corrupt methods in primary campaign warrant invalidation of election. Volume **VI**, section **85**.
- As instance wherein, under exceptional circumstances, a committee authorized to investigate matters pertaining to a campaign then in progress held hearings prior to the election. Volume **VI**, section **355**.
- In 1931 a committee of the Senate investigated campaign contributions and expenditures with special reference to violations of the Federal corrupt practices act involving false statements of campaign expenditures and the fraudulent conversion of campaign funds to private uses. Volume **VI**, section **353**.
- Unfair campaign tactics directed at one candidate may not be taken as the basis of a contest in behalf of another candidate on the same ticket. Volume **VI**, section **154**.
- Newspaper charges that a Member had used departmental employees while in the service of the Government in a political campaign were held to reflect on him in his representative capacity. Volume **VI**, section **615**.
- Contributions to party campaign committees held not to constitute bribery. Volume VI, section 84.

### CAMPAIGN EXPENDITURES—Continued.

The Committee on Election of President, Vice President, and Representatives in Congress has reported legislative propositions relating to publicity of campaign contributions made for the purpose of influencing elections. Volume **VII**, section **2024**.

### CAMPBELL, ELECTION CASES OF.

- The Ohio case of Vallandigham v. Campbell in the thirty-fifth Congress. Volume I, sections 726, 835.
- The Utah election case of Campbell v. Cannon in the Forty-seventh Congress. Volume I, sections 471–473.
- The Ohio election case of Campbell v. Morey in the Forty-eighth Congress. Volume II, sections 991, 992.
- The New York election case of Campbell v. Miner in the Fifty-fourth Congress. Volume II, section 1063.
- The Iowa election case of Campbell v. Weaver in the Forty-ninth Congress. Volume II, section 1002.
- The North Carolina election case of Campbell v. Doughton in the Sixty-seventh Congress. Volume VI, section 154.

# CAMPBELL, PHILIP P., of Kansas, Chairman.

Decisions of questions of order relating to-

Amendments. Volume VIII, sections 2827, 2875, 2885.

- Appropriations. Volume VII, sections 1260, 1293, 1298, 1451, 1468, 1495, 1512, 1656, 1683, 1689, 1992, 2135.
- Committee. Volume VIII, section 2210.
- Committee of the Whole. Volume IV, sections 4772, 4781. Volume VII, sections 786, 939.
- Debate. Volume VIII, sections 2546, 2570, 2598.
- Enacting clause, strike out. Volume VIII, section 2622.
- Germaneness. Volume VII, sections 856, 1372. Volume VIII section 3021.
- Jurisdiction of committees. Volume IV, section 4389.
- Leave to print. Volume VIII, section 3489.
- Point of order. Volume V, section 6916.

Private bills. Volume VII, section 857.

- Privilege after disagreement. Volume VI, section 756.
- Quorum. Volume VIII, section 2808.
- Recommit. Volume VIII, section 2725.

Speaker, resolution of sympathy to. Volume VIII, section 3513.

# CAMPBELL, THOMAS J., Clerk.

Decisions on questions of order relating to-

Questions of order. Volume I, section 70.

Yeas and nays. Volume V, section 6013.

# CANALS.

- The rule gives to the Committee on Railways and Canals jurisdiction of subjects relating "to railways and canals, other than Pacific railroads" Volume IV, section 4217.
- The Committee on Railways and Canals has retained a general jurisdiction of the subject of canals, but has lost its jurisdiction as to railways. Volume **IV**, section **4218**.
- The subject of a canal between the Atlantic and Pacific and to a limited extent the general subject of canals in the United States have been considered by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4103**.
- The Committee on Interstate and Foreign Commerce has exercised jurisdiction of legislation relating to canals. Volume VII, section 1806.

### CANALS-Continued.

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- Construction of the Panama Canal and government of the Canal Zone, subjects formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now referred to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1807**.
- A bill granting easements across Government land and under a Government canal was reported by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1813**.
- Preliminary jurisdiction of the Committee on Foreign Affairs as to the canal between the Atlantic and Pacific oceans. Volume IV, section 4176.
- The subject of canals is not within the jurisdiction of the Committee on Rivers and Harbors. Volume IV, section 4220.
- Subjects relating to canals and their improvements are not within the jurisdiction of the Committee on Rivers and Harbors. Volume **VIII**, section **2287**.
- The privilege of the Committee on Rivers and Harbors to report at any time is confined to legislative propositions for the improvement of rivers and harbors and does not extend to provisions for the improvement of canals or artificial waterways. Volume **VIII**, section **2287**.
- The Committee on Rivers and Harbors does not have jurisdiction of the subject of canals and may not include provisions therefor in the river and harbor appropriation bill. Volume **IV**, section **4219**.
- Treaty stipulations providing for protection of the Panama Canal and enactments in conformity therewith were held to authorize appropriations for canal fortifications. Volume **VII**, section **1137**.
- The right granted by treaty and supplemental legislation to maintain civil government in the Canal Zone was held to authorize appropriations in general appropriation bills for such maintenance. Volume **VII**, section **1134**.

# CANCELLATION OF SIGNATURES.

- A request of the Senate that the House vacate the signature of the Speaker to an enrolled bill was denied by the House, unanimous consent being refused. Volume VII, section 1083.
- Dicta to the effect that a request of the Senate for cancellation of the Speaker's signature and the return of an enrolled bill could be taken up for consideration under suspension of the rules. Volume **VII**, section **1083**.
- Under authorization of a concurrent resolution, the Speaker announced in the House the cancellation of his signature. Volume **VII**, section **1077**.
- A concurrent resolution authorized the presiding officers of the two Houses to cancel their signatures to an enrolled bill failing to conform to recommendations of the Secretary of War. Volume **VII**, section **1077**.

#### CANDIDATES.

- In the balloting for managers in the Johnson impeachment nominations were made before the vote. Volume III, section 2417.
- Discussion of the effect of the participation of the candidate himself in bribery, and its relation to the amount and the proven effect. Volume II, section 1279.
- A candidate in whose behalf exorbitant sums of money were received and dispensed by personal agents and representatives with his knowledge and consent was held to be disqualified. Volume **VI**, section **179**.
- An investigation disclosing no evidences of bribery, the failure of a candidate to comply with a State statute in the itemization of expenditures in a primary, was held to be a matter for the consideration of the State authorities in determining whether his name should be placed on the ballot and whether, after election, a certificate of election should be issued, and not pertinent to the determination of an election contest in the Senate. Volume **VI**, section **188b**.

## **CANDIDATES**—Continued.

- Irregularity of nomination does not prejudice claimant's case in the House. It is sufficient if the candidate's name was duly certified as required by law and printed on the ballot at the November election. Volume **VI**, section **93**.
- Improper acts by a candidate's friends without his participation are of effect only so far as they are shown to have actually affected the result. Volume **II**, section **944**.
- Libelous abuse of a defeated candidate by party adherents of the returned Member for which the latter is in no way responsible does not furnish grounds for contest. Volume VI, section 137.

- Excessive and unlawful amounts of money spent without the knowledge or consent of the candidate do not warrant the sustaining of a contest. Volume VI, section 165.
- Solicitation or disbursement of excessive sums in primary and general elections not to be considered when made without candidate's knowledge or consent. Volume VI, section 73.
- A candidate who purposely remained in ignorance of the acts of agents in his behalf when the means of information were within his control was held to have ratified such acts and to have assumed responsibility therefor. Volume **VI**, section **79**.
- Candidates at an inconclusive election having waived their claims the House held that the result of a new election might not be disturbed because of alleged errors in the first election. Volume **I**, section **555**.
- Two candidates having equal numbers of votes the governor did not issue credentials to either, but ordered a new election after they had waived their respective claims. Volume I, section **555.**
- The disqualification of a Member-elect does not entitle a minority candidate to the seat. Volume I, section 326.
- The House, after declaring a Member-elect ineligible, refused to seat the candidate receiving the next highest number of votes. Volume **VI**, section **59**.
- The English law under which a minority candidate succeeds to a vacancy resulting from the disqualification of the majority candidate is not applicable under the Constitution. Volume **VI**, section **59**.
- A question as to whether a candidate nominated by nomination papers may suggest the names of election officers under a law giving that function to the nominating body. Volume **II**, section **1110**.
- Voters are not required to determine the legal eligibility of candidates to a place on the ballot and an election otherwise valid will not be held invalid because the certificate of nomination of the successful candidate is defective through the omission of some detail. Volume **VI**, section **188a**.
- Objection to irregularities in the nomination of a candidate for office must be made prior to the election, and come too late thereafter. Volume **VI**, section **188a**.
- The amount of money which may be expended by a candidate for Congress in his campaign for election is limited by law. Volume **VI**, section **67**.
- The Supreme Court invalidated, as unconstitutional, a Federal statute requiring sworn statements of receipts and expenditures and limiting the amount of money which might be used in procuring nomination as candidate for Representative or Senator. Volume **VI**, section **69**.
- A strict observance of the Federal corrupt practices acts and the corrupt practices acts of the State from which returned is incumbent upon candidates and is essential to continued Membership in the House. Volume **VI**, section **81**.
- No Member of Congress or candidate for Congress may solicit or receive political contributions from Government employees. Volume **VI**, section **67**.
- A Federal law requires sworn statements by candidates for Congress of contributions received, amounts expended, and promises made for the purpose of influencing the result of elections. Volume **VI**, section **67**.

### CANDIDATES—Continued.

- The law requiring statements by candidates of expenses incidental to election to House or Senate does not provide for their publication. Volume **VI**, section **71**.
- The statute requiring filing of statements of receipts and expenses of candidates is directory rather than mandatory, and failure to comply with its requirements will not invalidate election. Volume **VI**, section **76**.
- Unfair campaign tactics directed at one candidate may not be taken as the basis of a contest in behalf of another candidate on the same ticket. Volume **VI**, section **154**.
- Discussion of litigation in State courts to place names of candidates on the ballot. Volume VI, section 165.
- The law of 1911 provides that candidates for Representative to be elected at large shall be nominated in the same manner as candidates for governor, unless otherwise provided. Volume **VI**, section **47**.

# CANNON, CLARENCE, of Missouri, Chairman.

Decisions on questions of order relating to-

Amendments not offered by proxy. Volume VIII, section 2830.

# CANNON, COMMITTEE JURISDICTION AS TO.

The appropriations for field guns and their appurtenances belong within the jurisdiction of the Committee on Appropriations. Volume **IV**, sections **4042–4044**.

#### CANNON, ELECTION CASES OF.

The Utah election case of Maxwell v. Cannon in the Forty-third Congress. Volume I, sections 468–470.

The Utah election case of Campbell v. Cannon in the Forty-seventh Congress. Volume I, sections 471–473.

### CANNON, JAMES, JR., BISHOP.

The case of Bishop James Cannon, jr. Volume VI, section 352.

### CANNON, JOSEPH G., of Illinois, Speaker and Chairman.

Decisions on questions of order relating to-

Adhere, motion to. Volume VIII, section 3208.

Adjourn, motion to. Volume V, section 5372. Volume VIII, sections 2641, 2822.

Amendments between the Houses. Volume V, sections 6208, 6209, 6210, 6216.

Amendments, general. Volume V, section 5890.

Amendments, germaneness of. Volume V, sections 5832, 5879, 5880, 5895, 5906, 5915. Volume VII, section 1420. Volume VIII, sections 2707, 3015, 3262.

Amendments, separate vote. Volume VIII, section 3171.

Amendments, substitute. Volume VIII, section 2894.

Appeal. Volume V, section 6954.

Appointment to Committees. Volume IV, section 4484.

Appropriation bills. Volume IV, section 3566.

- Appropriations. Volume VI, section 716. Volume VII, section 1019a. Volume VIII, section 2388.
- Bills. Volume III, section 2614. Volume IV, section 3287. Volume VII, sections 1036, 1081, 1085.

Breach of order. Volume VIII, section 2531.

- Calendar Wednesday. Volume VII, sections 773, 882, 889, 932, 937. Volume VIII, section 2288.
- Calendars. Volume VII, sections 358, 978, 992, 1000.

Volume VIII, sections 2002, 2395, 2396, 2403.

Call of the House. Volume IV, sections 3043, 3044, 3055. Volume VI, section 684.

Call of committees. Volume IV, sections 3126, 3130.

Chairman of a committee. Volume IV, section 4530.

Committee, action of. Volume VIII, section 2209.

# CANNON, JOSEPH G., of Illinois, Speaker and Chairman—Continued.

Decisions on questions of order relating to—Continued.

Committee, jurisdiction of. Volume VII, sections 1798, 1935, 2108.

Committee of the Whole. Volume IV, sections 3063, 3078, 3135, 3141, 4806, 4821, 4827, 4833, 4859. Volume V, section 5641.

Committee of the Whole, concurring in the recommendation of. Volume VIII, section 2419. Committee of the Whole, motion to resolve into. Volume VI, sections 52, 724.

Communications. Volume V, section 7052.

Concurrent Resolution. Volume VII, section 1042.

Conference report. Volume II, section 1473. Volume V, sections 6417, 6418, 6420, 6424, 6425, 6518, 6528, 6534, 6545. Volume VII, section 899. Volume VIII, sections 3259, 3269, 3291.

Congressional Record. Volume V, sections 6989, 7004.

Consent Calendar. Volume VII, sections 973, 986, 1004.

Consideration. Volume VIII, section 2447.

Consideration, question of. Volume V, section 4977.

Debate. Volume V, sections 5121, 5142, 5150, 5153, 6981. Volume VIII, sections 2448, 2471, 2476, 2485, 2494, 2497, 2499, 2554, 2662, 3065, 3469.

Dilatory motions. Volume V, sections 5729, 5731.

Discharge of committee. Volume IV, section 4694. Volume VII, section 1016. Volume VIII, section 2651.

Disorder on the floor. Volume VI, section 258.

District of Columbia. Volume IV, sections 3307, 3310.

Division of the question. Volume V, sections 6122, 6127, 6137, 6141. Volume VIII, section 2271.

Enacting clause, strike out. Volume VIII, section 2626.

Enrolled bill, cancellation of signatures. Volume VII, section 1077.

Enrolled bill, duplicate. Volume VII, section 1072.

Forms of bills. Volume VII, section 1034.

Forty-minute debate. Volume V, sections 5498, 5502.

House as in Committee of the Whole. Volume IV, sections 4924, 4925.

Instruction of managers of conference. Volume V, section 6385.

Investigations. Volume III, section 2725.

Joint committee. Volume IV, section 4432.

Journal. Volume VI, sections 626, 637.

Jurisdiction. Volume IV, sections 4216, 4369, 4390, 4391. Volume VII, sections 1777, 1928, 1966, 1967, 2005, 2048.

Lay on the table. Volume V, section 5414.

Lay on the table, motion to. Volume V, section 5396. Volume VI, section 415. Volume VIII, sections 2653, 2654, 2656, 2785.

Legislation. Volume IV, section 3881.

Legislative day. Volume VI, section 723, Volume VIII, section 3356.

Limitations. Volume IV, section 3935.

Member, resignation from committees. Volume III, section 2197.

Office incompatible with membership. Volume IV, sections 1253.

Order of business. Volume IV, section 3138.

Parliamentary inquiry, appeal from. Volume VIII, section 3457.

Passed over without prejudice. Volume VII, section 996.

Pension bills. Volume VII, section 850.

Points of order. Volume V, sections 6424, 6889, 6897, 6926.

Postpone, motion to. Volume V, section 5310. Volume VIII, sections 2609, 2613.

Preamble, striking out. Volume VII, section 1064.

CANNON, JOSEPH G., of Illinois, Speaker and Chairman-Continued.

Decisions on questions of order relating to-Continued.

President, messages of. Volume VIII, sections 3346, 3350.

- Previous question. Volume IV, section 4929. Volume V, sections 5460, 5466, 5471, 5473, 5488, 5571, 5576, 5600, 5601. Volume VI, section 401. Volume VIII, section 2677.
   Private Calendar. Volume VII, section 851.
- Privilege. Volume I, sections 673, 742. Volume III, sections 2534, 2547, 2551, 2563, 2614, 2635, 2695, 2710, 2712, 2713, 2715. Volume IV, section 3388. Volume V, section 5002.
- Volume VI, sections 35, 418, 419, 553, 563, 565, 571, 573, 574, 580, 590, 594, 609, 611. Privileged questions. Volume II, sections 1877, 1878, 2636. Volume IV, sections 4623, 4624, 4640, 4644. Volume V, sections 5302, 5890. Volume VI, sections 3, 49, 371, 410, 420, 427, 432, 525, 565, 565a. Volume VIII, sections 2294, 2299, 2919, 3377, 3563.
- Quorum. Volume IV, sections 2890, 2906, 2916, 2926, 2970, 2971. Volume V, section 5606. Volume VI, sections 21, 624, 647, 660, 681, 699.
- Reading. Volume IV, sections 3390, 3399. Volume VII, section 1058. Volume VI, section 2606.
- Recede and concur, motion to. Volume VIII, sections 2657, 3197, 3199, 3205.
- Recognition. Volume II, sections 1428, 1439, 1456, 1469–1472, 1477. Volume VI, sections 65, 292, 297, 298, 308, 411. Volume VII, section 1018. Volume VIII, sections 2429, 2430, 2449, 2685, 2762, 2770, 3479.
- Recommit, motion to. Volume V, sections 5540, 5541. Volume VII, section 778. Volume VIII, sections 2695, 2701, 2744, 2750, 2751, 2758.
- Reconsider, motion to. Volume V, sections 5614, 5628. Volume VIII, sections 2776, 2781, 2786.
- Record. Volume VI, section 631. Volume VIII, sections 3079, 3094, 3487, 3499.
- Refer. Volume V, section 5568. Volume VI, sections 404, 744. Volume VII, sections 861, 1031, 1032, 1763, 1770, 1776, 1843, 1932, 1972, 2095, 2120, 2122, 2126.
- Reference with instruction. Volume V, section 5551.
- Rejected bills. Volume VII, section 1049.
- Reports. Volume VIII, sections 2309, 2730, 2732.
- Reports from the Committee of the Whole. Volume IV, sections 4869, 4900, 4906. Volume V, section 6987.
- Reports of committees. Volume IV, sections 4584, 4594.
- Resignation from a joint committee. Volume VII, section 2170.
- Resolutions of inquiry. Volume III, sections 1859, 1860, 1862, 1863, 1872-1874.
- Resolution rescinding special order. Volume VIII, section 3390.
- Revenue bills. Volume IV, section 4624. Volume VI, section 718.
- Rules, adoption of. Volume VI, section 191. Volume VIII, section 3383.
- Rules, amendment of. Volume VIII, section 3376.

Secret session. Volume VI, section 434.

- Senate bills. Volume IV, sections 3393, 3425.
- Separate vote. Volume VIII, sections 3167.
- Speaker. Volume II, section 1371. Volume III, section 2725. Volume IV, section 3043. Volume V, section 6987.
- Speaker's table. Volume IV, section 3106.
- Speaker's vote. Volume VIII, section 3075.
- Special orders. Volume IV, sections 3154, 3179, 3220. Volume VII, section 778.
- Sunday. Volume V, section 7245.
- Sunday. Volume V, section 7245.
- Suspension of rules. Volume IV, section 3230. Volume V, sections 6795, 6802, 6803. Volume VIII, sections 3393, 3400, 3406, 3418, 3421, 3424.

# CANNON, JOSEPH G., of Illinois, Speaker and Chairman-Continued.

Decisions on questions of order relating to-Continued.

Tellers. Volume V, section 5998. Volume VIII, sections 2818, 2819.

Unanimous consent. Volume VII, section 980.

Unanimous Consent Calendar. Volume VII, section 992.

- Voting. Volume V, sections 5979, 6088. Volume VI, section 192. Volume VIII, sections 2815, 3110, 3126, 3134, 3143.
- Yeas and nays. Volume V, sections 6030, 6043, 6044, 6048, 6080, 6099, 6995. Volume VIII, section 3107.

Yielding floor. Volume V, section 5030.

### CANTOR, ELECTION CASE OF.

The New York election case of Cantor v. Siegel in the Sixty-fourth Congress. Volume VI, section 102.

# CAPACITY, REPRESENTATIVE.

- A decision by the Speaker defining the term "representative capacity." Volume VI, section 580. An expression of opinion characterizing actions of a Member without reflecting upon him in his representative capacity do not give rise to a question of privilege. Volume VI, section 595.
- To come within the rule, a question of privilege must relate to the conduct of Members in their representative capacity. Volume **VI**, section **604**.
- Charges against a Member not connected with his representative capacity do not involve a question of privilege. Volume VI, section 612.
- A newspaper article criticizing a Member personally and not in his representative capacity does not present a question of privilege. Volume **VI**, section **569**.
- Mere criticism of a Member, even though in his representative capacity, does not present a question of privilege. Volume VI, section 580.
- Charges made through the newspapers by a Member reflecting on the efficiency of another Member in his representative capacity do not support a question of privilege. Volume VI, section 605.
- A resolution charging that a Member's action in his representative capacity had been influenced by support received in his election to the House was presented as a question of privilege. Volume **VI**, section **582**.
- Reference in debate to action of a Member in no way connected with his official duties or capacity was considered by the House a breach of the privilege of debate. Volume **VIII**, section **2542**.
- Matters transpiring in committee were held to relate to a Member in his representative capacity. Volume VI, section 610.
- Statements in published hearings of a committee attributing unworthy motives to a Member for acts in representative capacity give rise to a question of privilege even though not noted at the time nor reported by the committee. Volume **VIII**, section **2216**.
- Statements on the floor reflecting on the conduct of a Member in official capacity, whether made directly or in quotation, involve a question of privilege. Volume **VI**, section **594**.
- Newspaper charges that a Member had used departmental employees while in the service of the Government in a political campaign were held to reflect on him in his representative capacity. Volume **VI**, section **615**.
- Strictures in newspaper articles, however severe, do not present a question of privilege unless directed against a Member in his representative capacity. Volume **VI**, section **566**.
- Expression of opinion reflecting on a Member or his State, however offensive, if not directed against the Member in his representative capacity, do not involve a question of privilege. Volume VI, section 593.
- In discussing a question of privilege a Member is confined to charges reflecting on him in his capacity as a Representative and may not digress to charges reflecting on him in a business capacity. Volume **VI**, section **606**.

#### CAPACITY, REPRESENTATIVE—Continued.

- Wide latitude is allowed the press in the criticism of Members of Congress, and such criticism, unless reflecting on a Member in his representative capacity, does not present a question of privilege. Volume **VI**, section **611**.
- While it is in order to discuss proceedings of conference committees, it has been held improper to criticize the conferees of the other House in such a manner as to reflect on them in their official capacity. Volume **VI**, section **568**.
- Form of resolutions of the House creating, empowering, and instructing the select committee which investigated charges that Members have been improperly influenced in their official capacity. Volume **VI**, section **396**.

# CAPITAL CASES.

- In English impeachment cases the respondent has counsel in accusation for misdemeanor, but not in capital cases. Volume III, section 2120.
- Under the parliamentary law the respondent answers the summons in custody if the case be capital and the accusation be special, but not if it be general. Volume **III**, section **2120**.
- Provisions of parliamentary law as to trail by impeachment of a commoner for a capital offense. Volume III, section 2056.

#### CAPITOL.

- (1) General regulations.
- (2) Control of the House wing of.
- (3) Jurisdiction of committees as to.
- (4) As related to questions of privilege.

## (1) General Regulations.

- (2)The statutes place on the Sergeants-at-Arms of the two Houses the duty of preserving the peace and security of the Capitol and the appointment and control of the Capitol police. Volume I, section 258.
- The Speaker and President of the Senate have discretion as to the use of the Capitol ground for processions, assemblies, music, and speeches on occasions of national interest. Volume **V**, section **7312**.
- General provisions of the statutes as to concerts, operation of street cars, delivery of fuel, and landscape features of the Capitol grounds. Volume **V**, section **7312**.
- No intoxicating liquors may be sold within the Capitol. Volume V, section 7312.
- No work of art not the property of the Government shall be exhibited in the Capitol, and no room shall be used for private studios without permission of the Joint Committee on the Library. Volume **V**, section **7312**.
- The use of the Government telegraph lines at the Capitol is regulated by statute. Volume V, section 7344.
- The use of the Rotunda of the Capitol is controlled by concurrent action of the two Houses. Volume **V**, section **7313**.
- The House Office Building Commission is charged with control of the Capitol power plant. Volume **VIII**, section **3657**.
- The Capitol power plant and its service, like the House Office Building, are under the control of the Architect of the Capitol subject to the approval of the House Office Building Commission. Volume **VIII**, section **3656**.
- The Postmaster superintends the post office in the Capitol and House Office Building and is responsible for the prompt and safe delivery of mail. Volume VI, section 34.
- The history and authorization of the Capitol guide system. Volume VIII, section 3644.

# (2) Control of the House Wing of.

- The care, preservation, and orderly keeping of the House wing of the Capitol devolve on the Superintendent under regulations prescribed by the Speaker. Volume **V**, section **7312**.
- The Speaker has general control of the hall, corridors, and unappropriated rooms in the House wing of the Capitol. Volume II, section 1354.

## CAPITOL—Continued.

# (2) Control of the House Wing of—Continued.

- The Speaker has general control of the Hall corridors and unappropriated rooms in the House wing of the Capitol. Volume VI, section 261.
- The control of the Speaker extends only to the "unappropriated rooms" of the House wing, and the House itself controls the disposition of the other rooms. Volume **V**, sections **7273–7281**. Instances wherein changes in the House wing of the Capitol were authorized by law. Volume **V**,
- section **7280.** The electrician and laborers connected with the lighting, heating, and ventilating of the House are under the direction of the Superintendent, subject to the control of the Speaker. Volume **V**, section **7312**.

#### (3) Jurisdiction of Committees as to.

- The acceptance of works of art for the Capitol and control of the Botanic Garden are vested in the Committee on the Library. Volume **IV**, section **4337**.
- Subjects relating generally to the Capitol building, especially the House wing, have been reported by the Committee on Public Buildings and Grounds. Volume **IV**, section **4238**.
- The assignment of committee and other rooms in the House wing, custody of documents, etc., have been considered by the Committee on Accounts. Volume **IV**, section **4330**.
- The Committee on Public Buildings and Grounds has reported legislative propositions relating to the buildings and grounds of the Botanic Garden, the Capitol, and the Bureau of Standards. Volume **VII**, section **1965**.

#### (4) As Related to Questions of Privilege.

- An assault upon a Member within the walls of the Capitol, when the House was not in session, was deemed a breach of privilege, although it arose from a cause not connected with the Member's representative capacity. Volume **II**, section **1624**.
- An assault upon the clerk of a committee within the walls of the Capitol was held to be a breach of privilege. Volume II, section 1629.
- A proposition to investigate alleged unnecessary violence of policemen toward citizens on the Capitol grounds was ruled not to present a question of privilege. Volume **III**, section **2643**.
- A newspaper correspondent who violated the privileges of the House was, by resolution, excluded from that portion of the Capitol under the jurisdiction of the House for a period of 10 days. Volume **VI**, section **553**.
- The Secretary and Sergeant at Arms of the Senate, the Superintendent of the Capitol, the Librarian of Congress and his assistant in the law library have the privilege of the floor. Volume **VIII**, section **3634**.
- Instance wherein a Member delegated to another not in the service of the House the use of his frank and the occupancy of a room in the Capitol. Volume **VI**, section **397**.

# CAPITOL POLICE.

The statutes place on the Sergeants-at-Arms of the two Houses the duty of preserving the peace and security of the Capitol and the appointment and control of the Capitol police. Volume I, section 258.

# CAPRON, ADIN B., of Rhode Island, Speaker pro tempore and Chairman.

Decisions on questions of order relating to-

Amendment, pro forma. Volume VIII, section 2874.

Amendments. Volume VI, section 255.

Appropriations. Volume VII, section 1695.

Call of committees. Volume IV, section 3113.

Committee amendments. Volume V, section 5772.

Committee of the Whole. Volume IV, sections 4713, 4764, 4778, 4780.

Continuation of a public work. Volume IV, section 3717a.

## CAPRON, ADIN B., of Rhode Island, Speaker pro tempore and Chairman-Continued.

Decisions on questions of order relating—Continued.

Debate. Volume V, sections 5092, 5254. Discharge of a committee. Volume IV, section 4697. Points of order. Volume IV, section 4726. Quorum. Volume IV, section 2931.

#### CARAWAY, THADDEUS H., of Arkansas, Speaker pro tempore.

Decision on questions of order relating to-Special order. Volume VII, section 760.

#### CARD GALLERY.

The Speaker is required to set aside a portion of the west gallery for persons admitted on the cards of Members. Volume **V**, section **7302**.

## CARLILE.

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The Senate election case of Willey and Carlile from Virginia in the Thirty-seventh Congress. Volume I, section 383.

### CARLISLE, JOHN G., of Kentucky, Speaker, Speaker pro tempore, and Chairman.

- The Kentucky election case of Thobe v. Carlisle, the Speaker, in the Fiftieth Congress. Volume II, section 1066.
- The seat of the Speaker being contested, the Committee on Elections were appointed by resolution of the House. Volume II, section 1361.

Decisions on questions of order relating to-

Adjourn, motion to. Volume V, sections 5368, 5376, 5386.

Adjournment. Volume V, sections 5760, 6698, 6734.

Amendments between Houses. Volume V, sections 6172, 6180, 6225.

Amendments, germane. Volume V, sections 5811, 5901, 6188.

Amendments, not germane. Volume IV, sections 4375, 5847. Volume V, sections 5582, 5825, 5826, 5837, 5843, 5875, 5889, 5899.

Authorization of appropriations. Volume IV, section 3602.

Bills. Volume IV, section 2854, 3295, 3296.

Call of committees. Volume IV, section 3127.

Call of the House. Volume IV, sections 2988, 2996, 3003, 3008.

Charges against Members. Volume II, section 1287.

Claims. Volume IV, section 3299.

Committee of the Whole. Volume IV, sections 4734, 4752, 4795, 4807, 4808, 4811, 4812, 4826, 4832, 4836, 4849, 4858, 4860 (footnote), 4862. Volume V, section 5591.

Conference. Volume V, section 6301.

Conference reports. Volume V, sections 6395, 6422, 6451, 6511, 6551, 6560.

Congressional Record. Volume V, sections 5079, 6967, 6983, 7012, 7017, 7021.

Continuation of a public work. Volume IV, sections 3562, 3785.

Debate. Volume V, section 5045, 5099.

Debate, five-minute. Volume V, section 5231.

Debate, forty-minute. Volume V, section 5503.

Debate, general. Volume V, section 5204, 5207.

Dilatory motions. Volume V, section 5712.

Discharge of a committee. Volume IV, section 3532.

General parliamentary law. Volume V, sections 6758, 6759.

General appropriation bills. Volume IV, section 3570.

Hour of daily meeting. Volume I, section 117.

House as in Committee of the Whole. Volume IV, section 4930.

Instruction of managers of conference. Volume V, sections 6379, 6380.

Journal. Volume IV, sections 2753, 2757.

# CARLISLE, JOHN G., of Kentucky, Speaker, Speaker pro tempore, and Chairman-Con. Decisions on questions of order relating to-Continued. Legislation on appropriation bills. Volume IV, sections 3821, 3892, 3913-3915, 3937. Legislative day. Volume IV, section 3192. Messages. Volume V, section 6600. Motions. Volume V, section 4983. Oath. Volume I, section 550. Order of business. Volume V, sections 5510, 5511. Personal privilege. Volume III, sections 2546, 2719, 2721. Points of order. Volume IV, section 4930. Volume V, sections 5323, 6890, 6892, 6932. Previous question. Volume V, sections 4968, 4999, 5000, 5295, 5319, 5572, 5573, 5577, 5582, 5583, 6698. Prerogatives. Volume III, sections 2558, 2564. Privilege. Volume II, sections 1207, 1501, 1529. Volume III, sections 1827, 2050, 2584, 2585, 2615, 2622, 2627, 2631, 2634, 2659, 2717. Privilege of the floor. Volume III, sections 2624, 2625, 2626. Volume V, section 7286. Privileged questions. Volume IV, sections 3145, 4633-4636, 4637, 4638. Volume V, section 5809. Privileged reports. Volume IV, section 4628. Question of consideration. Volume IV, section 3175. Volume V, sections 4945, 4947, 4953-4956, 4958, 4959, 4965. Quorum. Volume IV, sections 2733, 2887, 2960, 2963, 2975. Volume V, section 5693. Reading of papers. Volume IV, sections 3395, 3396. Volume V, section 5262. Recess. Volume V, section 6665. Recognition. Volume II, section 1460. Recommit, motion to. Volume IV, section 5591. Reconsider, motion to. Volume V, sections 2521, 5624, 5657. Refer, motion to. Volume IV, section 4375. Volume V, sections 5522, 5531, 5573, 5889. Reports of committees. Volume IV, sections 4357, 4653, 4655, 4690, 4691. Rescind, motion to. Volume IV, section 3173. Resolutions of inquiry. Volume III, sections 1865, 1867. River and harbor appropriation bill. Volume IV, section 3900. Rules. Volume V, section 6773. Speaker. Volume II, sections 1314, 1364. Speaker's table. Volume IV, section 3090. Special orders. Volume IV, sections 3167, 3187, 3192, 3194, 3197, 3198, 3202, 3207, 3210, 3216. Substitute amendments. Volume V, sections 5341, 5786, 5795. Suspension of the rules. Volume V, sections 6809, 6814, 6825, 6840, 6848. Yeas and nays. Volume V, sections 6014, 6021, 6068, 6073, 6085. CARMACK. The Tennessee election case of Patterson v. Carmack in the Fifty-fifth Congress. Volume II, sections 1104, 1105.

# CARNEY, ELECTION CASES OF.

The Michigan election case of Carney v. Smith in the Sixty-third Congress. Volume VI, section 91.

The Wisconsin election case of Carney v. Berger in the Sixty-sixth Congress. Volume VI, section 58.

#### CARPENTER.

The Iowa election case of Holmes, Wilson, Sapp, and Carpenter in the Forty-sixth Congress. Volume I, section 525.

### CARRIERS.

Legislation relating to the financing, valuation, operation, and regulation of common carriers is within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1805**.

## CARRIGAN.

The Pennsylvania election case of Carrigan v. Thayer in the Thirty-eighth Congress. Volume I, section 712.

### CARY, ELECTION CASE OF.

The Wisconsin election case of Gaylord v. Cary in the Sixty-fourth Congress. Volume VI, section 81.

## CASEMENT.

The election case of J. S. Casement, claiming a seat as Delegate from Wyoming in the Fortieth Congress. Volume I, section 410.

## CASEY, ZADOC, of Illinois, Chairman.

Decisions on questions of order relating to— Committee of the Whole. Volume **IV**, section **4766**. General debate. Volume **V**, section **5233**.

# CASS.

The Senate election cases of Smith, Winthrop, Phelps, and Cass. Volume I, sections 787-790.

# CASTING VOTE.

- The Speaker has voted when a correction on the day after the roll call has created a condition wherein his vote would be decisive. Volume **V**, section **5969**.
- During the Johnson trial Chief Justice Chase gave a casting vote on incidental questions, and the Senate declined to declare his incapacity to vote. Volume **III**, section **2067**.

## CATCHINGS.

The Mississippi election case of Hill v. Catchings in the Fifty-first Congress. Volume II, section 1039.

# CATE.

The Arkansas election case of Featherston v. Cate in the Fifty-first Congress. Volume II, sections 1022-1024.

#### CATLIN, ELECTION CASE OF.

The Missouri election case of Gill v. Catlin in the Sixty-second Congress. Volume VI, section 79.

## CAUCUS.

- (1) Organization, rules, etc.
- (2) Floor Leaders and Whips.
- (3) Disciplinary action by.
- (4) Steering Committees.
- (5) Patronage, distribution of.

# (1) Organization, Rules, etc.

The caucus system has been in use for many years and has been utilized by both parties. Volume VIII, section **3605**.

The caucus, like the House, organizes ab initio for each Congress. Volume VIII, section **3602**. The formal rules of party caucus with statement of party principles. Volume VIII, section **3609**.

## CAUCUS—Continued.

- (1) Organization, Rules, etc.—Continued.
  - A discussion of the organization and functions of the party caucus. Volume VIII, section 3607. Proceedings of the Democratic caucus are recorded in its journal which is open to inspection by the public. Volume VIII, section 3608.
  - Explanation of caucus procedure requiring two-thirds vote to bind members and exemption constitutional questions, matters of conscience, and pledges to constituents. Volume **VIII**, section **3605**.
  - Nominations for assignments to the standing committees are made by the committee on committees which reports them to the caucus for approval and ratification. Volume **VIII**, section **3617**.
  - Instance wherein the chairman of the committee on committees of the majority caucus, by direction of the caucus, proposed changes in the rules and the election of members to committees which were agreed to by the House. Volume **VIII**, section **3619**.
  - An instance in which a party caucus ranked those nominated for membership on a committee in the order of the respective vote received. Volume **VIII**, section **2179**.
  - The standing committees and the floor leaders are ordinarily authorized by resolution to order necessary official printing, including printing for party conferences. Volume **VIII**, section **3660**.
  - The Hall of the House is used only for the legislative business of the House, caucus meetings of its Members, and ceremonies in which the House votes to participate. Volume **V**, section **7270.**

## (2) Floor Leaders and Whips.

- A discussion of the duties and methods of selection of the party whips. Volume VIII, section 3615. A discussion of the functions and duties of the majority and minority floor leaders. Volume VIII, section 3614.
- Under the recent practice the selection of floor leaders is announced in the House. Volume **VIII**, section **3611–3613**.

#### (3) Disciplinary Action by.

Instance wherein Members failing to abide by the action of their party caucus were disciplined by removal from committees or reduction in rank. Volume **VIII**, section **3606**.

### (4) Steering Committees.

- Origin and history of the first elective steering committee in the party organization of the House. Volume **VIII**, section **3621**.
- The majority steering committee in the Sixty-fifth and Sixty-sixth Congresses consisted of five members. Volume VIII, section 3625.
- The majority steering committee in the Seventieth Congress. Volume VIII, section 3626.
- A majority steering committee was created in the Seventy-third Congress consisting of 15 elective Members elected by geographical groups sitting separately and voting by zones. Volume **VIII**, section **3622**.
- Provision for steering committee to be nominated by the committee on committees and elected by the party conference. Volume **VIII**, section **3621**.
- The steering committee was nominated by the majority committee on committees and elected by the party conference. Volume **VIII**, section **3625**.
- The Speaker floor leader chairman of the caucus and ranking member on the rules committee are ex officio members of the steering committee. Volume **VIII**, section **3622**.
- The membership of the steering committee is subject to recall whenever the conference determines it is not representative of party sentiment in the House. Volume **VIII**, section **3625**.

#### CAUCUS—Continued.

#### (4) Steering Committees—Continued.

- The steering committee is not responsible to the caucus and the election of its members, individually or collectively, is not subject to caucus ratification or rejection. Volume **VIII**, section **3622**.
- Members of the steering committee are directly responsible to the membership of the zone from which elected and are subject to recall at any time. Volume **VIII**, section **3622**.
- The leader serves as Chairman of the steering committee which meets on call. Volume VIII, section **3625**.
- The floor leader is ex-officio chairman of the steering committee. Volume VIII, section 3621.
- The chairman of the steering committee is elected by the committee and is ineligible to succeed himself. Volume **VIII**, section **3622**.
- The steering committee meets at the call of the chairman or on the call of three members of the committee. Volume **VIII**, section **3622**.
- Differences of opinion as to party policies are submitted to the steering committee for determination. Volume **VIII**, section **3623**.
- The steering committee frequently holds hearings before reaching a decision on questions of policy. Volume **VIII**, section **3623**.

## (5) Patronage, Distribution of.

- The patronage of the House is distributed through a patronage committee nominated by the committee on committees and elected by the majority caucus. Volume **VIII**, section **3627**.
- The patronage of the House, exclusive of the committee assignments, is divided as equitably as may be among the majority members exclusive of chairmen, the amount assigned to the individual member varying with the size of the party majority. Volume **VIII**, section **3627**.
- Employees designated for appointment shall be competent, and are subject to removal by the committee for cause, or by the members appointing them, at will. Volume **VIII**, section **3627**.
- Chairman of committees control the patronage of their respective committees and do not participate in the general distribution. Volume **VIII**, section **3627**.

#### CAUSDEN.

The Maryland election case of Reed v. Causden in the Seventeenth Congress. Volume I, section 775.

### CAUSE.

- The Speaker supervises the work of the official reporters and stenographers, and may remove for cause. Volume **V**, section **6958**.
- The House library is under the control and direction of the Librarian of Congress, and the House librarian and his assistants are removable only for cause and with the approval of the Committee on Rules. Volume **V**, section **7269**.
- In the Watrous case the House discussed whether or not ascertainment of probable cause justified proceeding in impeachment. Volume **III**, section **2498**.
- Clerks designated by Member are placed upon the roll of employees of the House, and are subject to removal by the Member, with or without cause. Volume **VI**, section **206**.
- A resolution of inquiry asking for "reason" and "cause" was held to ask for opinions rather than facts. Volume **VIII**, section **2310**.
- The statute limiting the time within which notice of contest of election may be served is merely directory and may be disregarded for cause. Volume **VI**, section **98**.

#### CAVALRY.

The subject of improving the breed of horses, even with the improvement of the cavalry as an object, belongs to the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4158**.

## CAVALRY-Continued.

- The subject of improving the breed of horses, even with the improvement of the cavalry as an object, belongs to the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1865**.
- An amendment providing for 10 Cavalry regiments when the existing law provided for 15 was held to retrench expenditures within the provisions of the rule, although the exact amount of the reduction could not be accurately determined. Volume **VII**, section **1491**.

# CAVANAUGH.

The Minnesota election case of Phelps Cavanaugh, and Becker in the Thirty-fifth Congress. Volume I, section 519.

## CELEBRATIONS.

- The subjects of holidays and celebrations have been reported by the Committee on the Judiciary. Volume IV, section 4073.
- A resolution requesting the President to invite foreign nations to participate in a national celebration was held not to require consideration in the Committee of the Whole. Volume **VIII**, section **2398**.

# **CEMETERIES.**

History of the Congressional Cemetery. Volume V, section 7314.

History of the Congressional Cemetery. Volume VIII, section 3658.

- The Government Hospital for the Insane and Congressional Cemetery have been within the jurisdiction of the Committee on the District of Columbia. Volume **IV**, section **4285**.
- Legislation relating to the national cemeteries within the jurisdiction of the Committee on Military Affairs. Volume **IV**, section **4186**.
- A bill granting public lands for the establishment of a military park and cemetery was referred to the Committee on Military Affairs. Volume **VII**, section **1905**.

#### CENSURE.

- (1) Of Members.—Principles of, in relation to disorderly conduct.
- (2) Of Members.—For disorderly words.
- (3) Of Members.—For assault.
- (4) Of Members.—For insult to the House, etc.
- (5) Of Members.—For corrupt acts.
- (6) Of Members.—After resignation.
- (7) Of Members.—Procedure for privileged.
- (8) Of Members.—Method of procedure.
- (9) Of Members.—Procedure as to motions, etc.
- (10) Of Members.—Where Speaker is concerned.
- (11) Of Members.—Reversal of House's action.
- (12) Of Executive and other officers.
- (13) Of persons not Members or officers of Government.

## (1) Of Members.—Principles of, in Relation to Disorderly Conduct.

- The Constitution provides that the House may punish its Members for disorderly behavior and expel a Member by a two-thirds vote. Volume **II**, section **1236**.
- If any Member in speaking or otherwise transgress the rules of the House, it is the duty of the Speaker and the privilege of any Member to call him to order, and he may be punished by censure or otherwise. Volume **V**, section **5175**.
- The Speaker may not pronounce censure except by order of the House. Volume VI, section 237.
- The Speaker represses a Member who is out of order, but, except naming him, may not otherwise censure or punish him. Volume **II**, section **1345**.

#### CENSURE—Continued.

- (1) Of Members.—Principles of, in Relation to Disorderly Conduct—Continued.
  - When a Member is called to order for words spoken in debate the words are to be taken down at once, and he shall not be held to answer or be subject to censure if debate or business intervene. Volume **V**, section **5177**.
  - The words of a Member having been excepted to, but not taken down when delivered, and having afterwards been investigated by a committee, it was held in order to propose censure of the Member. Volume II, section 1655.
  - A member having used words insulting to the Speaker, the House on a subsequently day and after other business had intervened censured the offender. Volume **II**, section **1248**.
  - It has been held in order to censure a Member for words alleged to be treasonable, even though they were not taken down at the time they were uttered. Volume **II**, section **1252**.
  - It is not in order as a question of privilege in the House to propose censure of a Member for disorderly words spoken in Committee of the Whole, but not taken down or reported therefrom. Volume **V**, section **5202**.
  - The Committee of the Whole having reported language alleged to be unparliamentary, a resolution of censure was held to be in order without a prior decision of the Speaker that the words were in fact out of order. Volume **II**, section **1259**.
  - A proposition in the Senate to censure a Member of the House for conduct in the joint meeting to count the electoral vote. Volume III, section 1950.
  - The House considered but did not act on propositions to expel or censure a Member who had published in a newspaper an article alleged to be in violation of the privileges of the House. Volume **II**, section **1245**.

### (2) Of Members.—For Disorderly Words.

- For defying and insulting the chairman of the Committee of the Whole, the House declared Sherrod Williams in contempt and liable to censure. Volume **II**, section **1653**.
- A Member who had used offensive words against the character of the House, and who declined to explain when called to order, was censured by order of the House. Volume **II**, section **1247**.
- For unparliamentary language in Committee of the Whole, William D. Bynum was censured by the House. Volume II, section 1259.
- A member in debate having declared the words of another Member "a base lie," the Speaker declared the words out of order and the House inflicted censure on the offender. Volume **II**, section **1249**.
- A declaration by a Member in debate that another Member has knowing stated that which is false is unparliamentary and censurable. Volume **II**, section **1305**.
- After abandoning a proposition to expel, the House arrested and censured a Member for gross personalities aimed at another Member, and for deception of the Speaker when the latter had proposed to prevent the utterances. Volume **II**, section **1251**.
- A Delegate who had used insulting language in debate and declined to retract it was by order of the House arrested, brought to the bar, and censured by the Speaker. Volume II, section 1305.
- Members who had indulged in unparliamentary language in Committee of the Whole escaped the censure of the House by making apologies. Volume **II**, sections **1257**, **1258**.
- A Member having explained that by disorderly words which had been taken down he had intended no disrespect to the House, a resolution of censure was withdrawn. Volume **II**, section **1250**.
- For words alleged to be treasonable, the House censured a Member after a motion to expel him had failed. Volume II, section 1254.
- After considering the question of expulsion the House censured a Member for words alleged to be treasonable. Volume II, section 1253.
- For abuse of the leave to print, the House censured a Member after a motion to expel him had failed. Volume **VI**, section **236**.

#### **CENSURE**—Continued.

# (3) Of Members.—For Assault.

- The House, after declining to expel, censured a Member for contempt in assaulting another Member for words spoken in debate. Volume II, section 1656.
- The House censured a Member for being concerned in an assault on a Senator. Volume II, section 1621.
- The House in 1836 neglected to punish, be expulsion or censure, the surviving principal and his seconds in a duel arising over words spoken in debate. Volume **II**, section **1644**.
- For unparliamentary language and an assault two Senators were declared in contempt and later were censured. Volume II, section 1665.

# (4) Of Members.—For Insult to the House, etc.

- A Member was censured for presenting a resolution insulting to the House. Volume II, section 1246.
- A proposition to censure a Member for presenting a petition purporting to come from slaves, failed after long discussion. Volume **IV**, section **3342**.
- An attempt to censure a Member for presenting a petition alleged to be treasonable, failed after long debate. Volume II, section 1255.
- The House censured Joshua R. Giddings for presentation of a paper deemed incendiary and without hearing him in defense. Volume **II**, section **1256**.
- A Member who had abused the leave to print, apologized to the House and thereupon a proposition to censure was withdrawn. Volume **V**, section **7006**.

## (5) Of Members.—For Corrupt Acts.

- The censure of James Brooks and Oakes Ames for acts done in connection with the Credit Mobilier. Volume II, section 1286.
- Members being charged with bribery committed several years before the election of the then existing House, the House preferred censure to expulsion, but declined to express doubt as to the power to expel. Volume **II**, section **1286**.
- The House refused to expel, but censured, a Member who had accepted money for appointing a cadet at the Military Academy. Volume II, section 1274.
- The attempt to expel and the censure of B. F. Whittemore in the Forty-first Congress. Volume II, section 1273.
- A Senator who had employed an official of a manufacturing association as a clerk in the formulation of a tariff bill was censured by the Senate. Volume **VI**, section **239**.

#### (6) Of Members.—After Resignation.

- A Member for whom the House had voted censure announced that he had sent his resignation to the governor of his State, but the House nevertheless voted to inflict the punishment. Volume II, section 1656.
- A Member having resigned, and expulsion therefore not being proposed, the House adopted a resolution censuring his conduct. Volume **II**, section **1239**.
- A Member threatened with expulsion having resigned, the House ceased the proceedings of expulsion and censured him. Volume II, section 1273.
- A Member threatened with expulsion having resigned, the House nevertheless adopted resolutions censuring his conduct. Volume **II**, section **1275**.
- Whether or not it was proper to censure a Member who had resigned was held to be a question for the House and not the Chair. Volume II, section 1275.

#### (7) Of Members.—Procedure for Privileged.

- A proposition to censure a Member presents a question of privilege. Volume III, sections 2649, 2650.
- A proposition to censure a Member for violating the rules of the House involves a question of privilege. Volume **III**, section **2651**.
- A proposition for the censure of a Senator was entertained as privileged.

#### **CENSURE**—Continued.

## (8) Of Members.—Method of Procedure.

- Discussion as to whether or not the principles of the procedure of the courts should be followed in action for censure. Volume II, section 1255.
- A Member against whom a resolution of censure was pending addressed the House without permission being asked or given. Volume II, section 1253.
- A Member against whom a resolution of censure was pending participated in the debate. Volume II, section 1246.
- A Senator against whom a resolution of censure was pending addressed the Senate without permission being asked or given. Volume **VI**, section **239**.
- A Member against whom a resolution of censure was pending was asked by the Speaker if he desired to be heard. Volume VI, section 236.
- Pending consideration of a resolution to censure a Member the Speaker informed the Member that he should retire. Volume II, section 1366.
- The House having ordered a Member to be censured he was allowed by unanimous consent to make explanation before the execution of the order. Volume II, section 1656.
- A Member having been subjected to censure, the Speaker, after deliberation, laid before the House a letter of explanation and apology from the Member. Volume **VI**, section **236**.
- The House having agreed to a resolution of censure, and the Member being brought to the bar by the Sergeant-at-Arms to be censured, it was held that he might not then be heard. Volume **II**, section **1259**.
- The question on agreeing to resolutions of expulsion having been decided adversely, the Speaker recognized a Member of the opposition to offer resolutions of censure. Volume VI, section 236.
- On a resolution in the Senate censuring two Senators the names of both were called, but neither voted. Volume II, section 1665.
- The Speaker having censured a Member by order of the House, the censure appears in full in the Journal. Volume **VI**, section **236**.
- Form of censure administered by the Speaker to a Member by order of the House. Volume **II**, section **1259**.
- The Speaker having censured a Member by order of the House, the words of censure appeared in the Journal. Volume II, section 1251.
- Form of censure administered by the Speaker to a Member by order of the House. Volume VI, section 236.
- Form of proceedings at the arraignment and censure of Charles C. Glover. Volume VI, section 333.
- The Speaker having by order of the House censured a Member the words of censure were spread on the Journal. Volume II, section 249.
- Censure inflicted on a Member by the Speaker, by order of the House, appears in full in the Journal. Volume II, section 1656.
- A proposition to censure is not germane to a proposition to expel. (Contra V, 5923.) Volume VI, section 136.
- A Member having introduced a resolution authorizing an investigation of charges made by himself and proven by the investigation to be unfounded, the committee of investigation reported conclusions censuring the Member, and the House by resolution adopted the report and approved the conclusions. Volume **VI**, section **400**.

## (9) Of Members.—Procedure as to Motions, etc.

A resolution of censure should not apply to more than one Member. Volume II, section 1240.

The House declined to censure two Members in one resolution, taking such action as enabled a vote to be taken as to each. Volume II, section 1621.

## **CENSURE**—Continued.

## (9) Of Members.—Procedure as to Motions, etc—Continued.

- The previous question may be moved on a proposition to censure a Member, although the effect of it might be to prevent him from making explanation or defense. Volume **V**, section **5459**.
- An amendment to censure a Member has been held germane to a resolution for his expulsion. Volume V, section 5923.
- A committee having general authority to examine and recommend in relation to an assault between two Members was held to have authority also to recommend censure of other Members implicated. Volume **II**, section **1656**.
- It is not essential that a resolution authorizing an investigation of the conduct of Senators shall specify censure or expulsion in order that the Senate may constitutionally compel testimony. Volume **II**, section **1614**.
- A committee of investigation appointed by the House, having declared a Member guilty of conduct of grave impropriety and warranting censure, the Member resigned and the House discontinued the proceeding. Volume VI, section 398.

#### (10) Of Members.—Where Speaker is Concerned.

- Instance wherein the Speaker retained the Chair and ruled as to a resolution which in effect proposed a censure of a decision made by him as Speaker. Volume **III**, section **2621**.
- When the House was considering a resolution censuring a Member for an alleged insult to the Speaker, the Speaker called another Member to the Chair. Volume **II**, section **1248**.
- During consideration of a resolution to censure a Member for disrespect to the Speaker the member likewise assailed the Speaker pro temore, whereupon the Speaker resumed the Chair while the House acted on the latest breach of privilege. Volume **II**, section **1366**.

### (11) Of Members.—Reversal of House's Action.

- An instance wherein, after a Member had explained, the House reconsidered its vote of censure. Volume **II**, section **1653**.
- The House expunged from the Journals of preceding Congresses its censure of Simon Cameron and John Young Brown. Volume IV, sections 2792, 2793.

# (12) Of Executive and Other Officers.

- While the House in some cases has bestowed praise or censure on the President or a Member of his Cabinet, such action has at other times been held to be improper. Volume II, sections 1569–1572.
- Instance wherein a majority of the Judiciary Committee reported a resolution censuring a judge for acts not shown to be with corrupt intent. Volume **III**, section **2519**.
- The majority of the Judiciary Committee reported a resolution censuring Judge Ricks. Volume **III**, section **2520**.

## (13) Of Persons not Members or Officers of Government.

- For attempting to bribe a Member John Anderson was censured by the Speaker at the bar of the House. Volume II, section 1606.
- For assaulting a Member for words spoken in debate Samuel Houston was censured by the House in 1832. Volume II, sections 1616–1619.
- For attempted intimidation and assault upon a Member, A.P. Field was arrested and censured at the bar of the House for breach of privilege. Volume II, section 1625.
- A citizen having assaulted a Member for words spoken in debate, the House arrested, arraigned, and censured him. Volume VI, section 333.
- Censure inflicted by the Speaker on a citizen and his apology to the House appear in full in the Journal. Volume VI, section 333.

#### CENSUS.

- (1) Constitutional and legislative provisions.
- (2) As creating presumptions in election contests.

### CENSUS-Continued.

# (1) Constitutional and Legislative Provisions.

- The enumeration to fix the basis of representation is to be made once in every ten years (footnote). Volume I, section 301.
- The constitutional provision authorizing an apportionment act based upon each succeeding census is not mandatory, but such enactments are discretionary with Congress. Volume VI, section 54.
- Discussion of census and apportionment law of 1850, which applied to succeeding censuses and apportionments. Volume I, section 314.
- Methods of apportioning the existing number of Representatives among the several States in accordance with the census. Volume VI, section 41.
- The rule confers on the Committee on the Census jurisdiction of "all proposed legislation concerning the census and the apportionment of Representatives." Volume **IV**, section **4351**.
- Bills providing for the collection or publication of general statistics have been considered by the Committee on the Census. Volume **VII**, section **2061**.
- A bill relating to the taking of the census was formerly held to be privileged because of the constitutional requirement. Volume VI, section 49.
- A bill relating to the taking of the census was held to be privileged because of the constitutional requirement. Volume **I**, section **306**.
- Bills relating to the census or apportionment, though privileged, held subject to the rules of the House providing for the consideration of privileged questions. Volume **VI**, section **48**.
- The House decided that a joint resolution relating to the taking of the census was not in order for consideration on Wednesday. Volume **VII**, section **889**.

### (2) As Creating Presumptions in Election Contests.

- Fraud will not be presumed simply from an unusual ratio between votes and population. Volume II, section 892.
- The returns of the regularly constituted authorities will not be disturbed by presumptions raised by a census of voters by races. Volume **II**, section **966**.
- No illegal vote being shown, the polls were not rejected because of presumptions created by a census and arithmetical calculations. Volume **I**, section **804**.
- Discussion of the validity of census tables as creating presumptions in a case involving a constituency divided politically on the color line. Volume **II**, section **973**.
- Evidence showing that a county was divided politically on the color line, incompatibility between the returns and the census was admitted to impeach the election and the returns. Volume **II**, section **969**.
- Instance wherein votes of previous elections and nature of population were cited to establish a presumption as to the political preferences of the districts. Volume **II**, section **965**.
- Instance wherein the census and returns of previous elections were referred to as creating a presumption against a return. Volume **II**, section **984**.
- Evidence tending to show intimidation may be disproved by the ratio of votes cast to population. Volume II, section 891.
- The reports of the census taken for a city directory, produced from the archives of the city and proven by the takers, were admitted as prima facie evidence as to qualifications of voters, Volume I, section 843.
- The House declined to reject the poll of a precinct whereof the registration was impeached by a police census of doubtful weight. Volume **II**, section **1067**.
- As to the validity of census returns and a canvass in proving a registration to be fraudulent. Volume II, section 1123.

## CENSUS, COMMITTEE ON.

The creation and history of the Committee on the Census, section 59 of Rule XI. Volume IV, section 4351.

#### CENSUS, COMMITTEE ON-Continued.

Recent history of the Committee on the Census, section 37 of Rule XI. Volume **VII**, section **2060**. The rule confers on the Committee on the Census jurisdiction of "all proposed legislation concerning the census and the apportionment of Representatives." Volume **IV**, section **4351**.

The abridgment of the elective franchise with reference to apportionment as well as the collection of general statistics have been considered by the Committee on the Census. Volume **IV**, section **4352**.

#### CEREMONIES.

- (1) Visits to the Senate.
- (2) Thanks to the Speaker, expressions of sympathy, felicitations, etc.
- (3) Reception on messages.
- (4) The President's speech.
- (5) Notifications to President and Senate of the organization of the House.
- (6) Notification to the President that Congress is about to adjourn.
- (7) In procedure of the House.
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- (20) Deaths of Presidents of the United States.
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- (22) Deaths of Vice-Presidents and other civil officers.
- (23) Deaths of officers of the Army and Navy.
- (24) Deaths of persons not Members of the House or officers of the Government.
- (25) Adjournment in recognition of calamities.
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- (28) In impeachment trials.—Attendance of the House during Blount's trial.
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- (32) In impeachment trials.—Attendance of the House during Humphrey's trial.
- (33) In impeachment trials.—Attendance of the House during the trial of the President.
- (34) In impeachment trials.—House did not attend during the Belknap trial.
- (35) In impeachment trials.—House orders impeachment to be carried to the Senate.
- (36) In impeachment trials.—A committee carries impeachment to Senate.
- (37) In impeachment trials.-Declarations, form, etc., on presenting in Senate.
- (38) In impeachment trials.—House directs managers to exhibit articles.
- (39) In impeachment trials.—Senate prescribes forms, etc., for receiving managers.
- (40) In impeachment trials.—Managers read the articles.
- (41) In impeachment trials.—Sitting of the Senate for trial.

#### CEREMONIES—Continued.

- (42) In impeachment trials.—Regulations of forms, etc.
- (43) In impeachment trials.—Inducting the Chief Justice at the trial of the President.
- (44) In impeachment trials.—The demand that process issue.
- (45) In impeachment trials.—Return of writ of summons.
- (46) In impeachment trials.—Appearance and answer of respondent.
- (47) In impeachment trials.—Presentation of the replication.
- (48) In impeachment trials.—In general.

#### (1) Visits to the Senate.

Ceremonies attending a visit of the House to the Senate. Volume V, section 7045.

When the House attends in the Senate the Sergeant-at-Arms does not bear the mace. Volume V, section 7045.

#### (2) Thanks to the Speaker, Expressions of Sympathy, Felicitations, etc.

Form of resolution thanking the Speaker at the adjournment of a Congress. Volume V, sections 7046-7048.

Form of resolution thanking the Speaker at the adjournment of Congress. Volume VIII, sections 3509, 3513.

- References to divisions on the resolution of thanks to the Speaker (footnote). Volume V, section 7046.
- The farewell address of the Speaker appears in full in the Journal. Volume I, section 233.
- The Speaker being absent at adjournment sine die, the House transmitted to him a resolution of sympathy. Volume **VIII**, section **3513**.
- The House has extended its sympathies to a city of the United States on the occasion of a notable local catastrophe. Volume **VIII**, section **3599**.
- The House has on rare occasions transmitted messages of felicitation to foreign countries. Volume VIII, section **3544**.
- Instances wherein Members of the House, by private subscription, made presentations to colleagues and others. Volume VIII, section 3519.
- Exceptional occasions on which Members of the House have paid tribute to colleagues retiring to accept other offices. Volume **VIII**, section **3516**.

## (3) Reception of Messages.

Messengers are saluted by the Speaker for the House. Volume V, section 6590.

- The ceremony of receiving a messenger from the President of the United States in the House. Volume **V**, section **6591**.
- Practice as to the reception in the House of messages from the Senate as founded on former joint rules. Volume **V**, section **6592**.
- Forms of messages in use by the Clerk of the House in transmitting business from the House to the Senate. Volume **V**, section **6596**.

## (4) The President's Speech.

- In early years the President made a speech to the Congress and the House attended the Speaker in presenting the address in reply. Volume **II**, section **1139**.
- Ceremonies at the delivery of an annual speech of the President of the United States to Congress. Volume **V**, section **6629**.
- Ceremonies at the delivery of a speech of the President of the United States to Congress. Volume VIII, section 3333.
- In response to the President's annual speech, the Speaker, attended by the House, used to deliver an address. Volume **V**, section **6629**.
- The House has discussed, but not settled, the question as to its power to compel a Member to accompany it without the Hall on an occasion of ceremony. Volume II, section 1139.

#### **CEREMONIES**—Continued.

- (5) Notifications to President and Senate of the Organization of the House.
  - The Senate and President are informed of the presence of a quorum and the organization of the House. Volume I, sections 198-203.
  - In recent years all the officers have been elected before the President and Senate have been informed of the organization. Volume I, sections 194-196.
  - In the earlier practice the messages announcing the organization were sent immediately after the election of Speaker, and did not refer to the election of Clerk. Volume I, sections 198-203.
  - In 1880 the House decided that it might inform the Senate and President of its organization and election of a Speaker before it had elected a Clerk. Volume **I**, section **240**.
  - The Speaker being elected to fill a vacancy caused by resignation, the Senate, but not the President, was notified of the fact. Volume **I**, sections **231**, **232**.

## (6) Notification of the President that Congress is About to Adjourn.

- At the adjournment of the last session of a Congress, even at the expiration of the constitutional term of the House, the two Houses sent a joint committee to inform the President. Volume **V**, section **6724**.
- Instance wherein the President of the United States was not notified of the expiration of a session of Congress. Volume **V**, section **6692**.

## (7) In Procedure of the House.

- The Clerk appoints the committee to escort the newly elected Speaker to the Chair. Volume I, section 220.
- Modern forms and ceremony of the report by the Chairman of the Committee of the Whole and the reception thereof by the Speaker (footnote). Volume **IV**, section **4898**.

#### (8) Forms and Practice as to Sessions of.

- The Hall of the House is used only for the legislative business of the House, caucus meetings of its Members, and ceremonies in which the House votes to participate. Volume V, section 7270.
- The rule relating to admission to the floor is construed broadly on the occasion of ceremonies. Volume **V**, section **7290**.
- Forms of receiving public bodies on the occasion of ceremonies in the House. Volume V, sections 7148, 7178-7180.
- Question raised as to the reception and seating of the diplomatic corps at ceremonies in the Hall of the House (footnote). Volume V, section 7180.
- Ceremonies of removing from the old to the new halls of the House and Senate. Volume V, section 7271.
- Joint committees of ceremony are provided for by simple and not concurrent resolution. Volume V, section 7176.
- A committee sometimes makes a report prescribing ceremonies in report from simply, in which case it is acted on by the House and appears in full in the Journal. Volume V, section 7177.
- The Speaker having been ordered by the House to communicate a resolution to the last surviving signer of the Declaration of Independence, laid before the House a copy of the letter and it was entered in the Journal. Volume **V**, section **7088**.
- Correspondence submitted as part of a President's message and relating to a ceremonial of The House, was printed in full in the Journal (footnote). Volume **V**, section **7176**.

## (9) Celebrations, etc, in the Hall of the House.

- Ceremonies at a joint meeting of the two Houses in celebration of the centennial of the Capitol. Volume **V**, section **7058**.
- The completion of the Washington Monument was celebrated by exercises in the Hall of the House. Volume V, section 7059.

#### CEREMONIES—Continued.

- (9) Celebrations, etc., in the Hall of the House—Continued.
  - The centennial of the inauguration of George Washington was observed by exercise at a joint session of the two House. Volume **V**, section **7060**.
  - Chief Justice Fuller received the thanks of Congress for his oration at the centennial of the inauguration of Washington (footnote). Volume **V**, section **7060**.
  - Washington's Farewell Address was read at a joint session of the two Houses in 1862. Volume **V**, section **7070**.

## (10) Attendance on Public Exercises Without the Hall.

- The House sometimes accepts invitations to attend public exercises, but does not go as an organized body. Volume VIII, sections 7061-7064.
- The House sometimes accepts invitations to attend public exercises, but does not go as an organized body. Volume **V**, section **3528**.
- The House accompanied by its officers attended the exercises in celebration of the founding of the Capitol. Volume **V**, section **7057**.
- The House accepted an invitation to attend and participate in ceremonies in celebration of the first inauguration of George Washington as President of the United States without making provision for adjournment or representation. Volume **VIII**, section **3531**.
- The Speaker sometimes by unanimous consent lays before the House invitations for it to participate in public ceremonies. Volume **V**, section **7052**.
- The House sometimes appoints committees to represent it at public ceremonies. Volume V, section 7055, 7056.
- The House sometimes appoints committees to represent it at public ceremonies. Volume VIII, section **3527**.
- The House and Senate appointed a joint committee to attend the opening of the Louisiana Purchase Exposition. Volume **V**, section **7054**.
- The House authorized the appointment of a committee to attend an exposition. Volume VIII, section **3524**.
- The House and Senate being invited to attend the Jamestown Exposition appointed a joint committee to attend at a date after the expiration of the term of the Congress. Volume **V**, section **7053**.
- Instance wherein a joint committee was authorized and appointed to attend a ceremony occurring after the final adjournment of a Congress. Volume **V**, section **7054**.

## (11) Presentation of Portraits, Statues, etc.

Ceremonies at the presentation of portraits of ex-Speakers. Volume V, sections 7065-7069.

- Under the later practice portraits of the Speakers are painted by order of the House in the course of their incumbency and are hung without ceremony. Volume **VIII**, section **3530**.
- Ceremonies in accepting statues for Statuary Hall. Volume V, sections 7089-7099. Volume VIII, section 3545.
- The sword of Washington and the staff of Franklin were presented to Congress, with addresses by Members. Volume **V**, section **7100**.
- The House by resolution accepted the gift of a flag made of American silk. Volume V, section 7105.
- A letter from a foreign artist presenting the Congress a bust of Lafayette was communicated to the House by message from the President, and, with that message, appears in the Journal. Volume **V**, section **7106**.
- Ceremonies at the presentation of various gifts to Congress. Volume V, sections 7101-7104.

# (12) Observance of Birthday of Washington.

- In honor of the centennial birthday of George Washington the two Houses, by concurrent action, adjourned from February 21 to 23, 1832. Volume **V**, section **7075**.
- The House authorized a special program in commemoration of Washington's Birthday. Volume **VIII**, section **3533**.

#### (12) Observance of Birthday of Washington—Continued.

- By concurrent action an invitation was extended to the President of the United States to address a joint session of the two Houses on the subject of the birth of George Washington. Volume **VIII**, section **3532**.
- Commemoration of the two hundredth anniversary of the birth of Georgia Washington. Volume **VIII**, section **3534**.

#### (13) Reception of Distinguished Persons in Joint Meeting.

- Ceremonies at the reception of General Lafayette by the House in the presence of the Senate. Volume V, section 7082.
- Form used in presenting Lafayette to the House. Volume V, section 7082.
- The Congress, by joint resolution approved by the President, invited Lafayette to visit America (footnote). Volume **V**, section **7082**.

The House and Senate in joint session received the King of Hawaii. Volume V, section 7087.

Ceremonies at the joint session to receive General Pershing. Volume VIII, section 3535.

# (14) Reception of Embassies, Military Officers, and Others by the House.

- The embassies of China and Japan were received by the House. Volume **V**, sections **7085**, **7086**. The address of the ambassador of Japan to the House on the occasion of the reception of the embassy was ordered to be entered on the Journal. Volume **V**, section **7085**.
- Eminent foreign statesmen have been received informally by the House. Volume VIII, section 3537.

Eminent Americans have been received informally by the House. Volume VIII, section 3536.

- Eminent American soldiers have been received informally by the House. Volume V, sections 7076-7079.
- A newly appointed Chief Justice of the United States Supreme Court was received informally by the House. Volume **V**, section **7080**.
- Ceremonies at the reception of Louis Kossuth by the House. Volume V, section 7083.
- The entry in the Journal recording the reception of Louis Kossuth by the House. Volume **V**, section **7083.**
- The House formally extended the privileges of the floor to the widow of President Madison. Volume V, section 7081.
- At a special session of the House Charles Stuart Parnell was introduced by the Speaker and addressed the House. Volume **V**, section **7084**.

## (15) Deaths of Speaker and Other Officers.

Ceremonies in memory of a deceased Speaker. Volume V, section 7156.

- The death of the Clerk being announced, the House adopted appropriate resolutions. Volume V, section 7171.
- On the announcement of the death of the Doorkeeper, the House took appropriate action. Volume **V**, section **7173**.
- The House appointed a committee to attend the funeral of its deceased Chaplain. Volume V, section 7172.

In 1838 the House adjourned to attend the funeral of its Doorkeeper. Volume I, section 266.

- Resolution relating to the decease of an official reporter of debates. Volume V, section 7174.
- Form of announcement to the Senate of the death of its Chief Clerk. Volume V, section 7175.
- On the death of an employee of long service, the House appointed a committee to attend the funeral. Volume **VIII**, section **3573**.

#### (16) Deaths of Members and Senators.

Form of memorial resolutions for deceased Members. Volume V, section 7157. Early observances of the House at the decease of Members. Volume V, sections 7108–7120.

- (16) Deaths of Members and Senators-Continued.
  - The practice of draping the seat of a deceased Member began as early as 1848. Volume V, section 7160.
  - The decease of a Member in the Hall of the House has been the occasion of immediate adjournment. Volume V, sections 7121, 7122.
  - At the request of a deceased Member, the House did not appoint a committee or hold memorial exercises, and the Senate was not informed of his death. Volume **V**, section **7170**.
  - The death of a Member who has died in recess of Congress is announced at the beginning of the next session. Volume **V**, sections **7123–7128**.
  - Form of procedure when the Senate informs the House of the death of a Senator. Volume V, sections 7131-7133.
  - Forms of action on death of a Senator and Member-elect who had died in the recess before the assembling of Congress. Volume **V**, section **7129**.
  - The House takes notice of the death of a Member-elect as if he had been duly qualified. Volume **VIII**, section **3561**.
  - A Senator having died while under conviction of crime no announcement of his death was made to the Senate. Volume **IV**, section **4479**.

## (17) Rare Observances of Deaths of ex-Speakers and ex-Members.

- The House has adjourned in memory of an ex-Speaker, who had ceased to be a Member. Volume V, sections 7139-7141.
- The House passed resolutions and adjourned on being informed of the death of a former speaker. Volume **VIII**, section **3565**.
- The House has adjourned in honor of a former Speaker whose death occurred after he ceased to be a Member. Volume **VIII**, section **3566**.
- Form of resolution offered at the death of a former Speaker. Volume VIII, section 3564.
- In rare instances the House has taken action on the occasion of the decease of a former Member. Volume **V**, sections **7136–7138**.
- An exceptional instance in which the House took action on the occasion of the decease of a distinguished former member. Volume **VIII**, section **3560**.
- In a rare instance the Senate recessed on the occasion of the death of a former Senator. Volume **VIII**, section **3562**.

## (18) Funerals of Deceased Members and Senators.

- Since the earliest days the expenses of the funerals of Members have been defrayed from the public funds. Volume **V**, sections **7142**, **7143**.
- The House sometimes authorizes the funeral of a deceased Member in the Hall. Volume V, section 7154.
- The House sometimes authorizes the funeral of a deceased Member in the Hall. Volume **VIII**, section **3567**.
- Ceremonies at funerals of Members in the Hall of the House in early days. Volume V, sections 7144-7147.
- The Journal entry of a funeral of a Member in the Hall of the House in early days. Volume V, sections 7144-7147.
- Later funeral ceremonies, including the elaborate observances at the burial of John Quincy Adams. Volume V, sections 7148-7151.

The Journal entry of the funeral of John Quincy Adams. Volume V, section 7148.

- Ceremonies at the funeral of William D. Kelley in 1890. Volume V, section 7152.
- The ceremonies at the State funeral of Nelson Dingley. Volume V, section 7153.
- Ceremonies at the State funeral of a deceased Senator. Volume V, section 7155. Volume VIII, section 3570.

## (19) Eulogies of Deceased Members.

In later years the eulogies of deceased Members of the House and Senate have occurred after the announcement of the death. Volume **V**, sections **7164–7167**.

#### (19) Eulogies of Deceased Members—Continued.

The eulogies of a deceased Member formerly occurred at the time of the announcement of his death and the adjournment of respect. Volume **V**, sections **7158-7163**.

- Sunday has been made a legislative day for eulogies of deceased Members. Volume V, sections 7168, 7169.
- The later procedure substituting for individual service formerly held for deceased Members a general memorial service at the close of the Congress. Volume **VIII**, section **3571**.

General provision of the statutes relating to printing of memorial addresses, drawings, maps, etc., and editing of documents. Volume **V**, section **7317**.

## (20) Deaths of Presidents of the United States.

Ceremonies in memory of President William Henry Harrison. Volume V, section 7176.

Ceremonies in honor of President Zachary Taylor, who died during a session of Congress. Volume **V**, section **7177**.

Ceremonies in memory of President Abraham Lincoln. Volume V, section 7178.

Ceremonies in memory of President James A. Garfield. Volume V, section 7179.

Proceedings and exercises in memory of the late President McKinley. Volume V, section 7180.

Ceremonies and exercises in memory of President Warren G. Harding. Volume VIII, section 3575.

# (21) Deaths of ex-Presidents of the United States.

- Ceremonies upon the announcement of the death of George Washington. Volume **V**, section **7181**. The House waited on the President of the United States on the occasion of the death of George Washington. Volume **V**, section **7181**.
- On the occasion of the death of George Washington Congress requested the people to hold public memorial meetings. Volume **V**, section **7181**.
- The House has by appropriate resolutions expressed its respect for the memories of deceased ex-Presidents of the United States. Volume **V**, sections **7185–7188**.
- Proceedings and exercises in memory of former President Theodore Roosevelt. Volume VIII, section 3579.

Ceremonies in memory of Calvin Coolidge. Volume VIII, section 3574.

The House has, by appropriate resolutions, expressed its respect for the memories of deceased ex-Presidents of the United States. Volume **VIII**, section **3576**.

Ceremonies in memory of Woodrow Wilson. Volume VIII, section 3578.

#### (22) Deaths of Vice-Presidents and Other Civil Officers.

Ceremonies in memory of deceased Vice-Presidents. Volume V, sections 7189-7193.

Ceremonies in memory of deceased Vice-Presidents. Volume VIII, section 3585.

- Ceremonies on the occasion of the deaths of Members of the President's Cabinet. Volume V, sections 7198-7200.
- Ceremonies on the occasion of the deaths of a Chief Justice and Associate Justices of the Supreme Court of the United States. Volume **V**, sections **7194–7197**.
- Ceremonies on the occasions of the deaths of a Chief Justice and Associate Justices of the Supreme Court of the United States. Volume **VIII**, section **3586**.

#### (23) Deaths of Officers of the Army and Navy.

- Observances of the House on occasions of the deaths of high officers of the Army. Volume V, sections 7201-7207.
- Observances of the House on occasions of the deaths of distinguished officers of the Army and Navy. Volume VIII, section 3592.
- The House appointed a committee to attend the transfer of the remains of General Rosecrans. Volume V, section 7212.
- Resolutions in memory of the Admiral of the Navy. Volume V, sections 7208-7210.

- (24) Deaths of Persons not Members of the House or Officers of the Government.
  - In rare instances the House has taken notice of the decease of eminent citizens not of its membership. Volume **V**, sections **7213-7218**.
  - In rare instances the House has taken notice of the decease of eminent citizens not of its membership. Volume **VIII**, section **3595**.
  - In rare instances the House has noticed the decease of a member of the family of a President or ex-President. Volume **V**, sections **7182–7184**.
  - In rare instances the House has noticed the decease of a member of the family of a President or ex-President. Volume **VIII**, section **3580**.
  - Bills relating to the removal of the remains of distinguished men have been within the jurisdiction of the house branch of the Joint Committee on the Library. Volume **IV**, section **4345**.
  - The House paid honor to the memory of Lafayette by elaborate ceremonies. Volume V, section 7219.
  - The oration of John Quincy Adams on the occasion of the death of Lafayette appears in full in the appendix to the Journal. Volume **V**, section **7219**.
  - The House has, in a few cases, paid honor to the memory of champions of liberty in foreign lands. Volume **V**, sections **7220–7222**.
  - A resolution of the House expressing regret at the death of a statesman of a foreign country caused offense to the Government of that country. Volume **V**, section **7221**.
  - Adjournment in memory of a deceased sovereign of a foreign nation. Volume V, section 7223.
  - Adjournment in honor of memory of the deceased sovereign of a foreign nation. Volume VIII, section **3597**.

## (25) Adjournment in Recognition of Calamities.

- Instance wherein the House adjourned in sympathy for the people of a destroyed city. Volume **V**, section **7224**.
- The House has extended its sympathies to the sufferers in a fire in a city of the United States. Volume **V**, sections **7225**, **7226**.

### (26) The Joint Meeting for the Electoral Count.

- Proceedings in relation to the electoral count of 1905. Volume III, section 1963.
- The rule for the seating of officers and Members at a joint session of the two Houses for counting the electoral vote. Volume III, section 1920.
- At the first electoral count held in the Hall of the House the President of the Senate sat at the right of the Speaker and the Senators on the right of the Hall. Volume **III**, section **1930**.
- The Vice president-elect, as Speaker of the House, participated in the ceremonies. Volume VI, section 446.
- At the electoral count of 1821 a committee was appointed to receive the President and Members of the Senate at the door and conduct them to their seats. Volume **III**, section **1936**.
- At the electoral count of 1821 the Members of the House arose and stood uncovered when the Senate entered the Hall. Volume III, section 1936.
- At the electoral count of 1853 the Senators and officers participating were seated with especial care as to order. Volume III, section 1945.
- Precedents of the House and Senate in relation to notifying the President-elect and Vice-Presidentelect of their elections. Volume **III**, section **2000**.

## (27) The Inauguration of President of the United States.

When March 4 falls on Sunday the inauguration of the President of the United States occurs at noon, March 5. Volume **III**, section **1996**.

Participation of the House in the inaugural ceremonies in 1909. Volume VI, section 447.

- (27) The Inauguration of President of the United States-Continued.
  - Ceremonies participated in by the House at the inauguration of the President in 1926. Volume VI, section 451.
  - The concurrent resolution creating a joint committee authorized to arrange for the quadrennial inauguration ceremonies is considered sufficient authorization for the necessary appropriations for that purpose. Volume VI, section 452.
  - Arrangements for the inauguration of the President of the United States (but not of the Vice-President) made by a joint committee of the two Houses. Volume **III**, sections **1998**, **1999**.
  - Review of procedure at the several inaugurations of the Presidents, with record of the participation of the House therein. Volume **III**, sections **1986–1995**.
  - References to the early agitation in the House for a voice in making arrangements for the inauguration of President. Volume **III**, section **1996**.
  - Ceremonies at the administration of the oath of office to Millard Fillmore, President of the United States. Volume III, section 1997.
  - In appointing a committee to officiate at the administration of the oath to President Fillmore the Speaker selected the majority, including the chairman, from the political party of the President, which was the minority party of the House. Volume **III**, section **1997**.
  - The Senate constituted its committee to officiate at the administration of the oath to President Fillmore with a majority from the minority side of the chamber. Volume **III**, section **1997**.
  - The entry in the Journal recording the administration of the oath of office to President Millard Fillmore. Volume III, section 1997.

## (28) In Impeachment Trials.—Attendance of the House During Blount's Trial.

- The House did not attend its managers during the Blount impeachment, even at the judgment. Volume III, section 2318.
- The House did not attend the return of summons to William Blount to appear and answer articles of impeachment. Volume III, section 2307.
- The managers who presented the articles impeaching William Blount were attended by some Members of the House. Volume III, section 2301.

#### (29) In Impeachment Trials.—Attendance of the House During Pickering's Trial

- The House did not accept the invitation of the Senate to accompany its managers at the return of summons in Pickering's impeachment. Volume **III**, section **2332**.
- The House attended it managers to the Senate to hear the Senate pronounce judgment in the Pickering impeachment. Volume III, section 2338.

### (30) In Impeachment Trials.—Attendance of the House During Chase's Trial.

- Neither the managers nor the House attended on the appearance of Mr. Justice Chase in answer to the summons. Volume **III**, section **2349**.
- The House determined to attend as a Committee of the Whole the proceedings of the trial of Mr. Justice Chase. Volume III, section 2350.
- Attendance of the House in Committee of the Whole at the ceremonies of the beginning of Chase's trial. Volume III, section 2351.
- Form of proceedings when the House attends an impeachment trial as Committee of the Whole. Volume III, section 2351.

## (31) In Impeachment Trials.—Attendance of the House During Peck's Trial.

- In the Peck trial the House decided to attend its managers at the presentation of the answer, but not during the trial. Volume **III**, section **2373**.
- The House attended its managers a portion of the time during the Peck trial, including the days of final argument. Volume **III**, section **2377**.
- The House accompanied its managers when the court pronounced judgment in the Peck impeachment. Volume **III**, section **2383**.

#### CEREMONIES—Continued.

- (31) In Impeachment Trials.—Attendance of the House During Peck's Trial—Continued.
  - Form of Journal entry describing the attendance of the House in Committee of the Whole at the Peck trial. Volume **III**, section **2374**.
  - The House attended the Peck trial as a Committee of the Whole House (footnote). Volume III, section 2384.
  - The subject of attendance with the managers was discussed during the Peck trial with citation of American and English precedents. Volume **III**, section **2377**.

## (32) In Impeachment Trials.—Attendance of the House During Humphreys's Trial.

- The House being notified that the Senate was ready to receive the articles impeaching Judge Humphreys the managers attended unaccompanied. Volume **III**, section **2390**.
- On the day set for the appearance of Judge Humphreys the House, in Committee of the Whole House, attended its managers. Volume **III**, section **2392**.
- Forms observed by the House attending the Humphreys trial as a Committee of the Whole (footnote). Volume **III**, section **2392**.

## (33) In Impeachment Trials.—Attendance of the House During the Trial of the President.

- The Senate having informed the House of its readiness to receive the managers with the articles impeaching President Johnson, the House as Committee of the Whole attended its managers to the Senate. Volume **III**, section **2419**.
- The House, by a standing order, determined to attend in Committee of the Whole the trial of president Johnson. Volume **III**, section **2427**.
- The House attended at each session of the trial of the President on notice from the Senate. Volume III, section 2427.
- The House in Committee of the Whole, on notice from the Senate, attended on the return the day of the summons to President Johnson. Volume **III**, section **2424**.
- The House in Committee of the Whole attended in the Senate during the voting on the final question in the Johnson trial. Volume **III**, section **2440**.
- The House of Representatives was announced when, as a Committee of the Whole, it attended the trial of the President. Volume **III**, section **2427**.

## (34) In Impeachment Trials.—House did not Attend During the Belknap Trial.

- The House did not accompany their managers when articles of impeachment were presented against Secretary Belknap. Volume **III**, section **2449**.
- The House determined, after respondent's answer, that it would be represented at the Belknap trial by its managers only. Volume **III**, section **2453**.

#### (35) In Impeachment Trials.—House Orders Impeachment to be Carried to the Senate.

- Form of the resolution directing the carrying of the Chase impeachment to the Senate. Volume III, section 2343.
- Form of resolution providing for carrying the impeachment of Judge Humphreys to the Senate. Volume III, section 2385.
- Forms of resolutions directing the carrying of the impeachment of President Johnson to the Senate. Volume III, section 2412.
- A message was sent to inform the Senate that a committee would present the impeachment of President Johnson. Volume III, section 2413.

#### (36) In Impeachment Trials.—A Committee Carries Impeachment to Senate.

- The Pickering impeachment was carried to the Senate by a committee of two. Volume III, section 2319.
- The impeachment of Mr. Justice Chase was carried to the Senate by a committee of two. Volume III, section **3343**.
- The impeachment of Judge Peck was carried to the Senate by a committee of two. Volume III, section 2367.
- The impeachment of President Johnson was carried to the Senate by a committee of two. Volume III, section 2412.

- (36) In Impeachment Trials.—A Committee Carries Impeachment to Senate—Con.
  - The impeachment of Secretary Belknap was carried to the Senate by a committee of five. Volume III, section 2445.
  - Forms and ceremonies of presenting the Archbald impeachment at the bar of the Senate. Volume VI, section 501.

The ceremonies of presenting to the Senate the articles of impeachment. Volume VI, section 515.

## (37) In Impeachment Trials.—Declarations, Form, etc., on Presenting in Senate.

- Ceremonies of presenting the Pickering impeachment at the bar of the Senate. Volume III, section 2320.
- Form of declaration used by the committee in presenting the impeachment of Mr. Justice Chase in the Senate. Volume **III**, section **2343**.
- Forms and ceremonies of carrying the impeachment of Judge Peck to the Senate. Volume **III**, section **2367**.
- The ceremonies of presenting the impeachment of President Johnson at the bar of the Senate. Volume III, section 2413.
- Form of declaration by the chairman of the House committee in presenting the impeachment of President Johnson in the Senate. Volume **III**, section **2413**.
- Ceremonies and forms of presenting the impeachment of Secretary Belknap at the bar of the Senate. Volume III, section 2446.
- Forms and ceremonies for carrying of the impeachment of Judge Delahay to the Senate. Volume III, section 2505.
- Forms and ceremonies of presenting the Swayne impeachment in the Senate. Volume III, section 2473.

### (38) In Impeachment Trials.—House Directs Managers to Exhibit Articles.

- Forms of resolutions directing the manages to exhibit in the Senate the articles of impeachment against Mr. Justice Chase. Volume III, section 2345.
- Forms of resolutions providing for carrying to the Senate the article impeachment Judge Peck. Volume III, section 2368.
- Forms of resolutions providing for carrying to the Senate the articles impeaching President Johnson and notifying the Senate thereof. Volume **III**, section **2417**.
- Forms of resolutions providing for presenting in the Senate the articles impeaching Secretary Belknap. Volume III, section 2448.

### (39) In Impeachment Trials.—Senate Prescribes Forms, etc., for Receiving Managers.

- The managers being introduced in the Senate, and having signified their readiness to exhibit articles of impeachment, the Presiding Officer directs proclamation to be made. Volume **III**, section **2126**.
- Forms of proclamation made by the Sergeant-at-Arms when managers bring articles of impeachment to the Senate. Volume **III**, section **2126**.
- Rules established by the Senate to prescribe ceremonies for receiving House managers presenting articles in Blount's case. Volume III, section 2301.
- The ceremonies of presenting to the Senate the articles of impeachment of William Blount in 1797. Volume III, section 2301.
- The Senate prescribed by rule that ceremonies for receiving the House managers to present articles of impeachment against Judge Pickering. Volume **III**, section **2326**.
- Rule of the Senate prescribing forms and ceremonies for receiving managers in presenting articles of Impeachment against Judge Pickering. Volume **III**, section **2325**.
- Form of proclamation made by the Sergeant-at-Arms, under direction of the President, when the managers presented articles in the Pickering impeachment. Volume **III**, section **2326**.
- Ceremonies of presenting the articles against Judge Pickering before the high court of impeachment. Volume **III**, section **2328**.

### (39) In Impeachment Trials.—Senate Prescribe Forms, etc., for Receiving Managers— Continued.

- The Senate as a court adopted a rule prescribing the ceremonies at the presentation of articles impeaching Mr. Justice Chase. Volume **III**, section **2345**.
- The Senate notified the House of the day and hour when it would receive the managers to exhibit the articles impeaching Mr. Justice Chase. Volume **III**, section **2345**.
- Ceremonies at the presentation of the articles before the high court of impeachment in the Chase case. Volume III, section 2346.
- The Senate adopted a rule prescribing ceremonies for receiving as a court the articles impeaching Judge Peck. Volume **III**, section **2369**.
- Form of proclamation of the Sergeant-at-Arms when articles of impeachment against Judge Peck were to be presented. Volume III, section 2369.
- The Senate followed the precedents in adopting rules prescribing forms and ceremonies for receiving the articles in the Humphreys impeachment. Volume **III**, section **2389**.
- Forms of oath taken and proclamations made in the court opened to receive the articles impeaching Judge Humphreys. Volume III, section 2389.
- The ceremonies of presenting the articles impeaching President Johnson at the bar of the Senate. Volume III, section 2420.
- At the presentation of the articles impeaching President Johnson the Speaker was, by order of the Senate, escorted to a seat beside the President pro tempore. Volume **III**, section **2420**.
- Ceremonies and forms in presenting in the Senate the articles impeaching Secretary Belknap. Volume III, section 2449.
- Ceremonies of the exhibition of the articles impeaching Judge Swayne. Volume III, section 2476.

#### (40) In Impeachment Trials.—Managers Read the Articles

- The managers having read the articles impeaching William Blount, the Sergeant-at-Arms received them and laid them on the Senate table. Volume **III**, section **2301**.
- Announcement of the chairman of the House managers in presenting to the Senate the articles against William Blount. Volume **III**, section **2301**.
- In presenting to the court the articles impeaching Mr. Justice Chase the chairman of the managers read them and then delivered them at the table. Volume III, section 2346.
- The article of impeachment on the Peck case was read by the chairman of the managers and appears in full on the journal of the trial. Volume **III**, section **2370**.
- Having laid the article impeaching Judge Peck on the Senate table the managers returned and reported verbally to the House. Volume III, section 2370.
- The articles impeaching Judge Humphreys and their presentation. Volume III, section 2390.

# (41) In Impeachment Trials.—Sitting of the Senate for Trial.

- Proclamation made by the Sergeant-at-Arms at the opening of the Chase trial for presentation of evidence. Volume III, section 2353.
- Description of the arrangement of the Senate Chamber for the Chase trial. Volume III, section 2351.
- Form of proclamation of Sergeant-at-Arms enjoining silence at the opening of the high court of impeachment for the Peck trial. Volume **III**, section **2371**.
- The sessions of the Senate for the trial of the President were opened by proclamation. Volume III, section 2427.
- After the oath had been administered to the Senators sitting for the trial of President Johnson, the Sergeant-at-Arms was directed to make proclamation. Volume **III**, section **2422**.
- Forms and ceremonies of opening the proceedings of the Senate on a day of the Belknap trial. Volume III, section 2464.

# (42) In Impeachment Trails.—Regulation of Forms, etc.

- The Senate committee advised in Pickering's case that the Senate had the sole power to regulate forms, substances, and proceedings when acting as a court of impeachment. Volume **III**, section **2324**.
- During an impeachment trial the presiding officer on the trial directs all forms not otherwise specially provided for. Volume **III**, section **2084**.
- The preparations in the Senate Chamber for an impeachment trial are directed by the Presiding Officer of the Senate. Volume **III**, section **2084**.
- By the rules for the Pickering trial the President of the Senate was given general authority to direct forms of proceeding not otherwise provided for. Volume **III**, section **2331**.

## (43) In Impeachment Trials.—Inducting the Chief Justice at the Trial of the President.

- When the Chief Justice is to preside at an impeachment trial the Presiding Officer of the Senate is required by rule to give him notice of time and place, and request his attendance. Volume III, section 2082.
- The ceremonies of inducting the Chief Justice and organizing the Senate for the trial of President Johnson. Volume III, section 2422.
- Resolution providing for introduction of the Chief Justice and the organization of the Senate for the trial of President Johnson. Volume **III**, section **2421**.
- The notice to the Chief Justice to meet the Senate for the trial of President Johnson was delivered to a committee of three Senators, who were his escort also. Volume **III**, section **2421**.
- During the trial of the President the Chief Justice was escorted to the Chair by the chairman of a committee of the Senate. Volume **III**, section **2427**.

## (44) In Impeachment Trials.—The Demand that Process Issue.

- Ceremonies of demanding that process issue in the Swayne impeachment. Volume III, section 2478.
- The ceremony of formal demand by the managers that process issue in the trial of the Archibald impeachment. Volume VI, section 503.

#### (45) In Impeachment Trials.—Return of Writ of Summons.

- Proceedings on the return of the writ of summons in the Swayne impeachment. Volume III, section 2479.
- Ceremonies at the return of the summons to President Johnson to appear and answer the articles of impeachment. Volume III, section 2424.
- Ceremonies and forms of the return of the writ of summons against Secretary Belknap. Volume III, section 2452.

### (46) In Impeachment Trials. Appearance and Answer of Respondent.

- Rule framed to govern ceremonies for appearance and answer for respondent in the Pickering impeachment. Volume **III**, section **2331**.
- Ceremonies at the calling of Judge Pickering to answer the articles of impeachment. Volume III, section 2332.
- Ceremonies at the appearance of Judge Peck in response to the writ of summons. Volume **III**, section **2371**.
- Arrangement of the Hall and ceremonies at the presentation of Judge Peck's answer. Volume III, section 2374.
- Forms of oath, proclamation, and ceremonies at the calling of Judge Humphrey to appear and answer articles of impeachment. Volume III, section 2332.
- Forms and ceremonies in the Senate at the session for receiving respondent's answer in the Swayne case. Volume III, section 2480.

# (47) In Impeachment Trials.—Presentation of the Replication.

The replication in the Chase case was read to the Senate by the chairman of the managers. Volume III, section 2352.

## (47) In Inpeachment Trials.—Presentation of the Replication—Continued.

- Form of replication of Judge Peck's answer, and forms of resolutions providing for its presentation. Volume III, section 2375.
- Forms and ceremonies of presenting in the Senate the replication in the Belknap trial. Volume III, section 2454.

## (48) In Impeachment Trials.—In General.

The managers were announced when they attended in the Senate for the trial of the President, but the counsel for respondent entered unannounced. Volume **III**, section **2427**.

The Senators occupied their usual seats during the Johnson trial. Volume III, section 2110.

- Forms and ceremonies in the Swayne trial during the presentation of testimony. Volume III, section 2483.
- A report of the acquittal of Judge Peck was made in the House in the report of the Chairman of the Committee of the Whole. Volume **III**, section **2384**.

#### CERTIFICATES.

- (1) In House procedure.—Of compensation of Members.
- (2) In House procedure.—Of the passage of bills.
- (3) In House procedure.—By the Speaker as to a contumacious witness.
- (4) In House procedure.—In jurisdiction of a committee.
- (5) Electoral.—Transmittal to Congress.
- (6) Electoral.—Objections to, at electoral count.
- (7) Electoral.—Defective.
- (8) Electoral.—Conflicting.
- (9) To State of representation to which entitled.

# (1) In House Procedure.—Of Compensation of Members.

- The Speaker during sessions and the Clerk during recess of Congress certifies to the compensation of Members, and the Speaker certifies as to mileage. Volume **II**, section **1156**.
- Certificates of salary and mileage of Members may be signed for the Speaker by a designated employee. Volume II, section 1157.
- A certificate issued by the Speaker of the House of Representatives within the meaning of sections 47 and 48 of the Revised Statutes and as such in conclusive upon the accounting officers of the Treasury. Volume **VI**, section **202**.

# (2) In House Procedure.—Of the Passage of Bills.

The Clerk is required to certify to the passage of all bills and joint resolutions. Volume I, section 251.

#### (3) In House Procedure.—By the Speaker as to a Contumacious Witness.

- The statutes provide that the fact of a witness's contumacy shall be certified by the Speaker under seal of the House to the district attorney of the District of Columbia. Volume III, section **1769.**
- An instance wherein the Speaker announced that he had certified to the district attorney the case of a contumacious witness. Volume **III**, section **1686**.
- Although the House imprisoned Walcott for contempt, the Speaker also certified the case to the district attorney in pursuance of law. Volume III, section 1672.
- The Speaker, without order of the House and under the law, certifies the case of contumacious witness to the district attorney, but the Journal may contain no record of his act. Volume III, section 1691.
- While certification of a contumacious witness to the district attorney for contempt is administrative, a motion authorizing certification has been admitted. Volume **VI**, section **336**.
- A witness having declined to answer a pertinent question before a committee charged with an investigation, the House directed the Speaker to certify that fact to the United States district attorney. Volume **VI**, section **385**.

### Certifications-Continued.

- (3) In House Procedure.—By the Speaker at to a Contumacious Witness.—Continued.
  - For declining to testify or to obey a subpoena duces tecum commanding him to produce certain papers, Harry F. Sinclair was certified to the district attorney for contempt. Volume **VI**, section **336**.
  - For testifying falsely before a congressional committee of investigation a witness was certified to the district attorney and indicted by a Federal grand jury. Volume **VI**, section **355**.
  - A witness having refused to answer certain questions propounded to him by a special committee of the Senate duly authorized to investigate the subject of inquiry, the Senate issued a warrant for the arrest and certified its committee's report of the circumstances to the district attorney. Volume **VI**, section **346**.
  - The Journal contains no reference to the act of the Speaker in certifying the cases of the witness Kilbourn to the district attorney. Volume **II**, section **1609**.
  - In 1894 the certification of alleged cases of contempt before a Senate Committee was made without action of the Senate declaring the witnesses in contempt. Volume **II**, section **1612**.

# (4) In House Procedure.—In Jurisdiction of a Committee.

The Jurisdiction of the subject of the issue of silver certificates as currency was given to the Committee on Banking and Currency. Volume **IV**, sections **4087**, **4088**.

## (5) Electoral.—Transmittal to Congress.

- The statutes provide for transmitting the certificates of the action of the electors in each State to the President of the Senate. Volume **III**, section **1916**.
- The statutes provide for transmitting the certificates of the action of the electors in each State to the President of the Senate. Volume **VI**, section **440**.
- The Secretary of State is required to transmit to Congress copies of certificates received from the State executives relating to the appointment of presidential electors. Volume VI, section 439.
- The Secretary of State having failed to receive from a State a separate certificate of the final ascertainment of electors, transmitted in lieu thereof a photostat copy which had been appended to the certificate of the electors; and subsequent to the counting of the electoral vote forwarded to the Senate the missing certificate which was substituted for the photostat copy on file. Volume **VI**, section **445**.
- Certificates of the votes of the electors in the several States for President and Vice-President are transmitted to the President of the Senate, who may in case of delay send for them. Volume III, section 1917.
- The executive of each State is charged with the duty of transmitting to the Secretary of State of the United States a certificate of the appointment of electors and the names and votes, and of delivering a similar certificates to the electors. Volume **III**, section **1915**.
- The executive of each State is charged with the duty of transmitting to the Secretary of State of the United States a certificate of the appointment of electors and the names and votes; and of delivering a similar certificates to the electors. Volume **VI**, section **439**.
- The Secretary of State is required to transmit to Congress copies of certificates received from the State executives relating to the appointment of Presidential electors. Volume III, section 1915.
- It is the duty of the executive of any State wherein there may be a controversy as to the appointment of electors to transmit to the Secretary of State of the United States a certificate of the determination thereof. Volume **III**, section **1915**.
- It is the duty of the executive of any State wherein there may be a controversy as to the appointment of electors to transmit to the Secretary of State of the United States a certificate of the determination thereof. Volume **VI**, section **1439**.

### CERTIFICATES.—Continued.

#### (6) Electoral—Objections to, at Electoral Count.

- In case of objection to an electoral certificate, or in case of conflicting certificates, the Senate retires and the two Houses consider the matter separately. Volume **III**, section **1918**.
- It was held not to be competent to go behind the official certificates and papers to prove the alleged disqualifications of certain Louisiana members of the electoral college of 1877. Volume III, section 1972.
- When, during the electoral count of 1873, the two Houses, separated to consider objections, the Vice-President, who had custody of the documents, left with the House duplicates of electoral certificates. Volume **III**, section **1951**.

# (7) Electoral.—Defective.

- At the electoral count of 1809 an informality in a certificate from one of the States was noticed, but no action was taken in relation to it. Volume **III**, section **1933**.
- In 1873 objections were made to the electoral vote of Texas, on the ground of a defective certificate and because less than an assumed quorum of the electors had acted, but the vote was counted. Volume III, section 1970.
- In 1873 objection was made both to the substance and form of the electoral certificate of Arkansas, and the two HouseS disagreeing the vote was not counted. Volume **III**, section **1969**.
- In 1873 there was objection to the electoral vote of Mississippi because of alleged informalities and deficiencies in the certificate, but the vote was counted. Volume **III**, section **1966**.

#### (8) Electoral.—Conflicting.

- There being conflicting electoral certificates from Oregon in 1877, the Electoral Commission decided in favor of the electors whom the secretary of State legally certified as having the highest number of votes, although the governor had issued a certificate to others. Volume **III**, section **1975**.
- Conflicting electoral certificates being presented from Florida in 1877 a decision was reached that the regularly signed certificate from the governor, acting at the time the vote were cast, should stand. Volume **III**, section **1971**.
- In 1873 the electoral vote of Louisiana was rejected, objections having been made because of conflicting certificates and on other grounds. Volume **III**, section **1968**.

#### (9) To State of Representation to Which Entitled.

On failure of the Congress to apportion, the Clerk certifies to each State executive the number of Representatives to which the State is entitle under the law. Volume **VI**, section **43**.

Form of the first certificate of notification under the law of 1929. Volume VI, section 43.

#### **CERTIFIED COPIES.**

When leave is given for the withdrawal of a paper from the files of the House a certified copy of it is to be left in the office of the Clerk. Volume **V**, section **7526**.

#### **CESSION OF TERRITORY.**

In 1820 the House considered, but without result, its constitutional right to a voice in any treaty ceding territory. Volume **II**, section **1507**.

## CESSNA, ELECTION CASE OF.

The Pennsylvania election case of Cessna v. Myers in the Forty-second Congress. Volume II, sections 885, 886.

### CESSNA, JOHN, of Pennsylvania, Speaker Pro Tempore.

On an uncontradicted assertion that a Member recorded as voting had not been present and had not voted the Chair directed the name to be stricken from the list of those voting. Volume V, section 6097.

### CHAIRMAN.

- (1) Of the House during organization.
- (2) Of a standing or select committee.—Selection of.
- (3) Of a standing or select committee.—Usually submits the reports.
- (4) Of a standing or select committee.—Prior recognition for debate and motions.
- (5) Of a standing or select committee.—Administers oaths.
- (6) Of a standing or select committee.—In general.
- (7) Of select committee.—Mover of, not necessarily appointed.
- (8) Of select committee.—Rare instance of appointment of a Delegate as.
- (9) Of joint select committee.—Designation of.
- (10) Of managers of an impeachment.—Selection of.
- (11) Of managers of an impeachment.—General duties.
- (12) Of Committee of the Whole.—Appointment of.
- (13) Of Committee of the Whole.—Authority to preserve order.
- (14) Of Committee of the Whole.—Decides questions of order.
- (15) Of Committee of the Whole.—In relation to recognition for debate.
- (16) Of Committee of the Whole.—Authority in relation to rising.
- (17) Of Committee of the Whole.—Reports of, generally.
- (18) Of Committee of the Whole.-Reports after attending impeachment trials.
- (19) Of Committee of the Whole.—Administers oaths.
- (20) Of Committee of the Whole.—In relation to vote by tellers.
- (21) Of Committee of the Whole.—In relation to quorum.

# (1) Of the House During Organization.

- The Clerk of the last House having declined to put any motions except the motion to adjourn during organization of the new House, the Members-elect chose one of their number chairman. Volume I, section 67.
- In 1837 a proposition was made that the Members-elect choose one of their number preside during organization, but it was laid on the table and the Clerk of the last House continued to act. Volume **I**, section **66**.

#### (2) Of a Standing or Select Committee.—Selection of.

- The chairmanship of a committee is determined by seniority, by election by the committee, or, in case of the death of the chairman, by appointment by the Speaker. Volume **IV**, section **4513**.
- The House elects as chairman of each standing committee one of the members thereof at the commencement of each Congress. Volume **VIII**, section **2201**.
- The chairman of a committee having resigned his seat in the House the committee elected a chairman. Volume **IV**, section **4529**.
- The chairman of a committee having resigned his seat in the House, the Speaker, by consent of the House, appointed a chairman. Volume **IV**, section **4530**.
- In event of a permanent vacancy in the chairmanship of a committee the House elects a successor. Volume **VIII**, section **2201**.
- In filling vacancies in chairmanships of committees the House has usually, but not invariably, followed the rule of seniority and elected the next ranking member of the committee. Volume VIII, section 2202.
- It has been decided that it is not necessary for a committee to report to the House the election of a chairman. Volume **IV**, sections **4526–4528**.
- A committee having elected a chairman has sometimes reported that fact to the House. Volume **IV**, sections **4524**, **4525**.
- The chairman of a committee, with the permission of the House, may resign as chairman, still remaining a member of the committee. Volume **IV**, sections **4531**, **4532**.
- In the temporary absence of the chairman the member next in rank acts as chairman without special authorization from the committee. Volume **VIII**, section **2204**.

#### CHAIRMAN—Continued.

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- (3) Of a Standing or Select Committee.—Usually Submits the Reports.
  - A committee may order its report to be made by the chairman or by any other of its members. Volume **IV**, section **4669**.
  - The chairman of a committee, acting as its organ, sometimes submits a report in which he has not concurred. Volume **IV**, sections **4670**, **4671**.
  - The chairman of a committee having made a report to the House in accordance with the instruction of his committee may not withdraw it except by consent of the House. Volume **IV**, section **4690**.
  - Instructions to report "forthwith" accompanying a motion to recommit must be complied with, and the chairman of the committee or one for him must actually report the bill back to the House as instructed. Volume **VIII**, section **2730**.
  - The committee to which a bill is recommitted with instructions to report "forthwith" takes no action thereon, and the chairman or some Member acting for him immediately reports the bill to the House as instructed. Volume **VIII**, section **2732**.
  - A motion to recommit with instructions to report forthwith having been agreed to, the chairman of the committee to which referred at once reports the bill in conformity with the instructions and the report is before the House for immediate consideration. Volume **VIII**, section **2735**.

### (4) Of a Standing or Select Committee.—Prior Recognition for Debate and Motions.

- The chairman of the committee in charge of a bill is entitled at all stages to prior recognition for allowable motions intended to expedite the bill. Volume **II**, sections **1457**, **1458**.
- The chairman of the committee which reported a bill is entitled to prior recognition when the Senate amendments thereto are debated. Volume II, section 1452.
- The question as to the extent to which the chairman of the committee reporting a bill should be recognized to offer amendments to perfect it in preference to other Members. Volume **II**, section **1450**.
- The chairman of a committee having in committee opposed a bill must in the House yield prior recognition to a member of his committee who has favored the bill. Volume **II**, section **1449**.
- In the Committee of the Whole House the chairman of the standing committee reporting business in order on the current day is entitled to prior recognition to offer motions relative to the order of business, but such motions being rejected, the right to recognition passes to the leading Member in opposition. Volume **VIII**, section **2865**.
- While the motion to lay on the table is not debatable, the chairman of a committee rephrting a proposition to the House with the recommendation that it be laid on the table is entitled to recognition for debate before moving to lay on the table. Volume **VI**, section **412**.

## (5) Of a Standing or Select Committee.—Administers Oaths.

- The Speaker, the Chairman of the Committee of the Whole, or any other committee, or any Member may administer oaths to witnesses in any case under examination. Volume III, section 1769.
- An instance wherein the chairman of an investigating committee administered the oath to himself and testified. Volume III, section 1821.
- Instance where the House by resolution proposed to authorize a chairman of a subcommittee to administer oaths. Volume **IV**, section **4548**.

#### (6) Of a Standing or Select Committee.—In General.

- A charge that the chairman of an investigating committee had suppressed evidence was presented as a matter of privilege. Volume III, section 1786.
- An instance where the chairman of a select committee complained that the majority of his committee had adjourned and thereby were failing to perform the duty assigned them by the House. Volume **IV**, section **4518**.

#### CHAIRMAN—Continued.

- (6) Of a Standing or Select Committee.—In General—Continued.
  - Clerks of committees are appointed by the chairman, with the approval of the committee, and are paid at the public expense. Volume **IV**, section 4533.
  - Clerks and other employees of committees are appointed by the chairman, with the approval of the committee, and are paid at the public expense. Volume **VIII**, section **2206**.
  - As to the allowances for clerk hire to the chairman of the temporary Committee on Accounts. Volume **V**, section **7237**.
  - The chairman of the temporary committee on accounts is authorized to appoint and dismiss clerks or other employees of his committee. Volume **VIII**, section **2207**.
  - Where not otherwise provided, committees meet at the call of the chairman, and in his absence, or inability to serve, at the call of the ranking member acting under his authorization. Volume **VIII**, section **2214**.
  - In the temporary absence of the chairman the member next in rank in the order named in the election of the committee serves as acting chairman. Volume **VIII**, section **2201**.
  - Where a committee has a fixed date of meeting a quorum of the committee may convene on such date without call of the chairman and transact business regardless of his absence. Volume **VIII**, section **2214**.
  - A committee may act when together only, but having convened at a regularly constituted meeting may delegate to its chairman or to members of the committee duties to be performed within their discretion. Volume **VIII**, section **2210**.
  - Prior to adjudication by the courts, the House took no note of criminal proceedings brought against a Member, and retained him in his position as a chairman of a committee. Volume **VIII**, section **2205**.
  - A member under criminal indictment retained his position as chairman of a committee but refrained from active participation in legislative proceedings pending judicial determination. Volume **VIII**, section **2205**.
  - Where chairmen are defeated or where they voluntarily vacate, their successors may move into committee rooms at once. Volume **VIII**, section **3655**.
  - Ex-chairmen who remain Members of the House are not required to move until the new chairman is confirmed. Volume **VIII**, section **3655**.
  - Assignment of a new room to a Member on his request, or his appointment as chairman of a committee having a committee room, shall operate as a relinquishment of any room previously assigned to him. Volume **VIII**, section **3648**.
  - Rooms of newly appointed chairmen of committees do not become vacant until their appointment is confirmed by the House at the opening of Congress and Members assigned to their rooms on March 4 are not entitled to possession until the new chairman vacates. Volume **VIII**, section **3655**.
  - The patronage of the House, exclusive of the committee assignments, is divided as equitably as may be among the majority members exclusive of chairmen, the amount assigned to the individual member varying with the size of the party majority. Volume **VIII**, section **3627**.
  - Chairmen of committees control the patronage of their respective committees and do not participate in the general distribution. Volume **VIII**, section **3627**.

# (7) Of Select Committee.—Moreover of, not Necessarily Appointed.

- It was the earlier usage of the House that the Member moving a select committee should be appointed its chairman. Volume IV, sections 4515-4516.
- The inconvenience of the usage that the proposer of a committee should be its chairman has caused it to be disregarded in modern practice. Volume **IV**, sections **4517–4519**.
- In appointing committees of investigation it is obviously necessary to disregard the former usage that the proposer of the committee should be its chairman. Volume **VI**, section **400**.

#### CHAIRMAN—Continued.

- (7) Of Select Committee.—Mover of, not Necessarily Appointed—Continued.
  - In appointing committees of investigation it is evidently necessary to disregard the former usage that the proper of the committee should be its chairman. Volume **IV**, sections **4520–4523**.
  - An illustration of the inconvenience of the former practice of making the Member proposing a select committee its chairman. Volume **IV**, section **4671**.
  - A Member who had moved an investigation requested that he be not appointed one of the committee, as he would have to appear as a witness. Volume **III**, section **1827**.
  - Instance wherein the Member proposing a committee of investigation was appointed chairman. Volume II, section 1275.
  - The Member proposing the committee to investigate the Bank of the United States in 1832 was appointed chairman of the committee. Volume **IV**, section **4474**.
  - Mr. John Randolph, who had moved the Chase investigation, was made chairman of the committee. Volume III, section 2342.
  - Instance wherein the appointment of the mover of an investigation as chairman of the committee caused debate. Volume II, section 1596.

#### (8) Of Select Committee.—Rare Instance of Appointment of a Delegate as.

A Delegate has been appointed chairman of a select committee. Volume II, section 1299.

A Delegate was appointed chairman of a committee to inquire into the conduct of a judge, and was authorized by the House to cause testimony to be taken. Volume **II**, section **1303**.

## (9) Of Joint Select Committee.—Designation of.

The first named of the Senate Members acted as chairman of the Joint Committee on Conduct of the War. Volume IV, section 4424.

An instance wherein a joint select committee elected its chairman. Volume IV, section 4447.

# (10) Of Managers of an Impeachment.—Selection of.

- Usage of the House in the selection of chairman of the managers of an impeachment (footnote). Volume III, section 2417.
- Mr. Speaker Colfax held that when managers of an impeachment were elected by ballot the managers and not the House chose the chairman. Volume **III**, section **2417**.
- Method of designating the chairman of the managers in the Belknap impeachment. Volume III, section 2448.
- The chairman of managers on an impeachment having ceased to be a Member, the next in order succeeded to the chairmanship. Volume **III**, section **2306**.

# (11) Of Managers of an Impeachment.—General Duties.

- Form of declaration of the chairman of the managers of their readiness to present to the Senate the articles impeachment President Johnson. Volume **III**, section **2420**.
- Announcement of the chairman of the House managers in presenting to the Senate the articles against William Blount. Volume **III**, section **2301**.
- The article of impeachment in the Peck case was read by the chairman of the managers and appears in full on the Journal of the trial. Volume **III**, section **2370**.
- The articles impeaching President Johnson were read by the chairman of the managers and delivered at the table of the Secretary. Volume **III**, section **2420**.
- The articles of impeachment, signed by the Speaker and attested by the Clerk, after being read by the chairman of the managers, were handed to the Secretary of the Senate. Volume **VI**, section **501**.
- The chairman of the managers having read the articles impeaching Secretary Belknap, laid them on the table of the Senate. Volume **III**, section **2449**.
- The replication in the Chase case was read to the Senate by the chairman of the managers. Volume III, section 2352.

## CHAIRMAN—Continued.

#### (12) Of Committee of the Whole.—Appointment of.

- In forming a Committee of the Whole the Speaker leaves the chair after appointing a chairman to preside. Volume **IV**, section **4704**.
- Instance wherein one not a member of the majority party was called to preside in the Committee of the Whole. Volume **VI**, section **264**.
- Women presiding in the House or in the Committee of the Whole are properly addressed as "Madam Speaker" and "Madam Chairman" respectively. Volume **VI**, section **284**.

## (13) Of Committee of the Whole.—Authority to Preserve Order.

- The Chairman of the Committee of the Whole may cause the galleries or lobby to be cleared in case of disturbance or disorderly conduct therein. Volume **IV**, section **4704**.
- The Sergeant-at-Arms attends the sittings and, under direction of the Speaker of Chairman of the Committee of the Whole, maintains order. Volume **I**, section **257**.
- The Sergeant-at-Arms attends the sitting of the House, and under direction of the Speaker or Chairman maintains order. Volume VI, section 29.
- A Member having defied and insulted the Chairman of the Committee of the Whole, the chairman left the chair and, on the chair being taken by the Speaker, reported the facts to the House. Volume **II**, section **1653**.
- A Member having defied the authority of the Chairman in Committee of the Whole, the latter directed the committee to rise, and after the Speaker had taken the chair, reported the occurrence to the House. Volume **II**, section **1350**.
- The Committee of the Whole having risen and reported that its proceedings had been disturbed by disorder, the Speaker restored order and the committee resumed its sitting. Volume II, section 1351.
- Members who had committed an assault in Committee of the Whole apologized to the House, although the chairman of the committee had made no report of the occurrence. Volume II, section 1652.
- In 1844 the Speaker took the chair to quell disorder which had arisen in Committee of the Whole, whereupon the Chairman stated to the House the facts as to the disorder. Volume **II**, section **1651**.
- While the Committee of the Whole does not control the Record, the Chairman, in the preservation of order, may direct the exclusion of disorderly words spoken by a Member after he has been called to order. Volume **V**, section **6987**.
- A Member persisting in irrelevant debate in Committee of the Whole House on state of the Union after being called to order by the Chairman was required to relinquish the floor. Volume **VIII**, section **2594**.

#### (14) Of Committee of the Whole.—Decides Questions of Order.

- Questions of order relating to procedure (as distinguished from cases of disorder or contempt) arising in Committee of the Whole are decided by the Chairman, and the Speaker has declined to consider them. Volume **V**, sections **6927**, **6928**.
- The Chairman of the Committee of the Whole has declined to consider a question of order arising in the House just before the committee began to sit. Volume **IV**, sections **4725**, **4726**.
- On an appeal from a decision of the chairman in a committee the Chair voted to sustain his ruling, thereby producing a tie, and so the decision was sustained. Volume **IV**, section **4569**.
- It is within the discretion of the Chairman as to whether he will vacate the chair on an appeal from his decision. Volume **VIII**, section **3101**.
- Debate on an appeal from the decision of the Chair in the Committee of the Whole proceeds under the five-minute rule. Volume **VIII**, section **2375**.
- Debate on appeal in the Committee of the Whole is under the five-minute rule, and is within the discretion of the Chair. Volume **VIII**, section **2347**.

#### CHAIRMAN—Continued.

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#### (14) Of Committee of the Whole.—Decides Questions of Order—Continued.

- An appeal from the decision of the Chair is debatable both in the House and in the Committee of the Whole, but debate may be closed in the House by a motion to lay on the table and in the Committee of the Whole by a motion to close debate or to rise and report. Volume **VIII**, section **3453**.
- The Chairman of the Committee of the Whole having taken an active part in the discussion of a point of order, the question was by unanimous consent passed over to be later raised in the House. Volume **VII**, section **1527**.
- It is for the House and not for the Chairman of the Committee of the Whole to determine the privileges of a Member under general leave to print in the Congressional Record. Volume V, section 6988.
- It is not within the province of the Chairman to decide on the parliamentary character of words taken down on demand in Committee of the Whole. Volume **VIII**, section **2533**.
- Reflection upon the motives actuating the Chairman of the Committee of the Whole in rendering a decision constitutes a breach of order. Volume **VIII**, section **2515**.
- The Committee of the Whole declined to heed an appeal that it overrule its Chairman in order to place legislation urged as desirable on an appropriation bill. Volume **IV**, section **3820**.
- Instances wherein decisions of a Chairman of the Committee of the Whole have been overruled. Volume IV, sections 3968, 4748.

#### (15) Of Committee of the Whole.—In Relation to Recognition for Debate.

- Under the rules only the Speaker or Chairman may recognize for debate, but by unanimous consent the time is sometimes controlled by the two Members in charge of the contentions on the floor. Volume **V**, section **5003**.
- Time for general debate in Committee of the Whole having been fixed by the House without provision for its control is dispensed under the rules governing debate in the House and each Member recognized by the Chairman is entitled to one hour. Volume **VIII**, section **2549**.
- Under a special order providing for equal division of time for debate between those favoring and those opposing a bill, without designating who should control the time, it was held to be within the discretion of the Chair to recognize a Member supporting and a Member opposing the measure, each of whom should respectively control half of the time. Volume **VII**, section **785**.
- When, after a speech in favor of an amendment under the five-minute rule, no one claimed the floor in opposition, the Chairman recognized another Member favoring the amendment. Volume **VIII**, section **2557**.
- When time for debate under the five-minute rule is limited in Committee of the Whole without provision for its control, the Chairman divides the time, where practicable, between those favoring and those opposing the proposition. Volume **VIII**, section **2558**.
- The committee having voted to close debate at a stated hour the Chair announces the close of debate at that time notwithstanding intervening time has been consumed without debate. Volume **VIII**, section **2325**.
- In recognizing for debate under the Calendar Wednesday rule, preference is given Members of the committee reporting the bill; if no Member of the committee claims the time in opposition, the Chair may recognize any Member for that half of the time. Volume **VII**, section **959**.
- Debate in the Committee of the Whole on District day properly alternates between those favoring and those opposing the pending proposition and to insure alternation the chairman sometimes ascertains the attitude of members seeking recognition. Volume **VII**, section **875**.
- Debate on an appeal from the decision of the Chair in the Committee of the Whole proceeds under the five-minute rule. Volume **VIII**, section **2375**.

## CHAIRMAN—Continued.

- (15) Of Committee of the Whole.—In Relation to Recognition for Debate—Continued.
  - Debate on appeal in the Committee of the Whole in under the five-minute rule, and is within the discretion of the Chair. Volume **VIII**, section **2347**.
  - In recognizing for debate on an appeal in the Committee of the Whole the Chairman alternates between those favoring and those opposing. Volume **VIII**, section **3455**.
  - Debate on a point of order is for the information of the Chair, and therefore within his discretion. Volume **VIII**, section **3446**.
  - The rule forbidding the Speaker to entertain requests for the suspension of the rule relating to admission to the floor is held to apply also to the Chairman of the Committee of the Whole. Volume **V**, section **7285**.
  - The Chairman of the Committee of the Whole which last reports a bill does not thereby become entitled to prior recognition in debate. Volume **II**, section **1453**.

#### (16) Of Committee of the Whole.—Authority in Relation to Rising.

- The Committee of the Whole being in session at the hour fixed for the daily meeting of the House it rests with the committee and not the Chairman to determine whether or not it will rise. Volume **V**, sections **6736**, **6737**.
- The hour previously fixed for the adjournment of the House arriving while the Committee of the Whole is still in session the Chairman may direct the committee to rise and make its report as though the committee had risen on motion in the regular way. Volume **IV**, section **4785**.
- It is in order for any member of the Committee of the Whole to move to rise and the Chairman is constrained to recognize for that purpose. Volume **VIII**, section **2369**.
- The hour fixed by the House for termination of the consideration of a bill in the Committee of the Whole having arrived, the Chairman directs the committee to rise and makes his report as if the committee had risen in the regular way. Volume **VIII**, section **2376**.
- Under provisions of a special rule for the consideration of a bill, the Chairman of the Committee of the Whole declared the committee in session from day to day without the House having adjourned, recessed, or convened, and without the Speaker appearing in the chair. Volume **VIII**, section **3360**.

# (17) Of Committee of the Whole.—Reports of, Generally.

Form of report of Chairman of Committee of the Whole. Volume IV, section 4898.

- A Committee of the Whole has directed its Chairman to report not only the bill under consideration, but a resolution describing and proposing action in relation to an alleged breach of privilege. Volume **V**, section **6986**.
- A Committee of the Whole having reported not only what it had done, but by whom it had been prevented from doing other things, the Speaker held that the House might not amend the report, which stood. Volume **IV**, section **4909**.
- A matter alleged to have arisen in Committee of the Whole but not reported by the Chairman may not be brought to the attention of the House. Volume **VIII**, section **2429**.
- The Speaker has no official knowledge of proceedings in Committee of the Whole save as reported by its Chairman. Volume **VIII**, section **2429**.
- A Committee of the Whole having overruled its Chairman and originated a new legislative proposition the Chairman made no mention of the new proposition in his report, and in this was sustained by the Speaker. Volume **IV**, section **4708**.

## (18) Of Committee of the Whole.—Reports After Attending Impeachment Trials.

- Forms of reports made by a Chairman of a Committee of the Whole after attending an impeachment trial (footnote). Volume **III**, section **2384**.
- The judgment of the court in the Humphreys trial was communicated to the House by the report of the Chairman of the Committee of the Whole. Volume **III**, section **2397**.
- The report to the House of the presentation of articles impeaching President Johnson was made by the Chairman of the Committee of the Whole. Volume **III**, section **2420**.

#### CHAIRMAN-Continued.

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(18) Of Committee of the Whole.—Reports After Attending Impeachment Trials—Continued. The acquittal of President Johnson was announced in the House through the report of the Chairman of the Committee of the Whole. Volume III, section 2443.

#### (19) Of Committee of the Whole.—Administers Oaths.

The Speaker, the Chairman of the Committee of the Whole or any other committee, or any Member may administer oaths to witnesses in any case under examination. Volume III, section 1769.

#### (20) Of Committee of the Whole.—In Relation to Vote by Tellers.

- There is no appeal from the count by the chair of the number rising to demand tellers. Volume **VIII**, section **3105**.
- On a vote by tellers the Chair announces the vote as reported by the tellers and does not inquire as to the correctness of such report. Volume **VIII**, section **3098**.
- Representation being made before announcement of the result that the count by tellers was incorrect, on a close vote, the Chairman ordered a recount. Volume **VIII**, section **3099**.
- The report of the tellers having been announced by the Chair, it is too late to raise a question as to the correctness of the report. Volume **VIII**, section **3098**.
- On a vote by tellers the Chair may be counted without passing between the tellers. Volume **VIII**, section **3100**.
- The Chairman may be counted on a vote by tellers without passing between the tellers. Volume **VIII**, section **3101**.
- The count by tellers becoming uncertain by reason of confusion the Chair ordered the vote taken again. Volume **V**, section **5991**.

# (21) Of Committee of the Whole.—In Relation to Quorum.

- The Chairman's count of a quorum is not subject to verification by tellers. Volume **VIII**, section **2369**.
- The Chairman's count of a quorum is not subject to verification by tellers. Volume **VIII**, section **2436**.
- In ascertaining the presence of a quorum on a vote by tellers in Committee of the Whole the Chairman notes those present and not voting. Volume VI, section 641.
- In ascertaining the presence of a quorum in the Committee of the Whole the Chairman counts members in the Chamber failing to vote on an incidental motion to rise. Volume **VI**, section **671**.
- The Chairman having announced the absence of a quorum in Committee of the Whole, a motion to rise is in order and if a quorum develops on the vote by which the motion is rejected the roll is not called and the committee proceeds with its business. Volume **VIII**, section **2369**.
- In 1836 it seems to have been customary for the chairman of the Committee of the Whole to count the committee to ascertain as to the presence of a quorum. Volume **II**, section **1653**.
- Instance wherein a chairman disregarding the vote of the Committee of the Whole rose and reported the absence of a quorum (footnote). Volume **IV**, section **2977**.

### CHALLENGE.

- (1) To a duel a breach of privilege.
- (2) As to competency of a Member to sit in a trial at the bar of the House.
- (3) As to competency of a Senator to sit in an impeachment trial.
- (4) Of Member's right to take the oath.—Basis for challenge.
- (5) Of Member's right to take the oath.—Speaker does not decide.
- (6) Of Member's right to take the oath.—May Speaker direct him to stand aside?
- (7) Of Member's right to take the oath.—Procedure on.
- (8) Of Member's right to take the oath.—Of a Senator's right to take the oath.
- (9) At the polls in election by the people.

## CHALLENGE—Continued.

- (1) To a Duel a Breach of Privilege.
  - Challenge of a Member by a Senator in 1796 was determined to be a breach of the privileges of the House. Volume **VIII**, section **2677**.

#### (2) As to Competency of a Member to Sit in a Trial at the Bar of the House.

The House declined to permit Samuel Houston, on trial at its bar for contempt, to challenge the right of a Member to sit in the trial. Volume **II**, section **1617**.

### (3) As to Competency of a Senator to Sit in an Impeachment Trial.

- Reference to a discussion as to the right to challenge the competency of a Senator to sit in an impeachment trial. Volume **III**, section **2062**.
- A question as to the time when the competency of a Senator to sit in an impeachment trial should be challenged for disqualifying personal interest. Volume **III**, section **2061**.
- A Senator related to President Johnson by family ties voted on the final question of the impeachment without challenge. Volume **III**, section **2061**.

## (4) Of Member's Right to Take the Oath.—Basis for Challenge.

- In 1899 a Member who challenged the right of a Member-elect to be sworn did so on his responsibility as a Member, and on the strength of documentary evidence. Volume **I**, section **474**.
- In 1867 Members who challenged the right of a Member-elect to take the oath did so, one on his responsibility as a Member and the other on the strength of affidavits. Volume **I**, section **448**.
- An objection to a Member-elect's qualifications being sustained neither by affidavit nor on the personal responsibility of the Member objecting, the House declined to entertain it. Volume **I**, section **455**.
- The fact that a Member-elect has not taken the oath does not debar him from challenging the right of another Member-elect to be sworn. Volume I, section 141.

### (5) Of Member's Right to Take the Oath.—Speaker Does not Decide.

Objection being made to the administration of the oath to a Member-elect, the Speaker held that the question should be decided by the House and not by the Chair. Volume I, section 519.

- The Speaker possesses no arbitrary power in the administration of the oath, and if there be objection the majority of the House must decide. Volume **I**, section **134**.
- The Members-elect having denied to certain of their number a right to participate in the organization, the Speaker declined, without instruction of the House, to administer the oath to those thus debarred, although they presented certificates in proper form. Volume **I**, section **140**.

#### (6) Of Member's Right to Take the Oath.—May Speaker Direct Him to Stand Aside?

- It has been held, although not uniformly, that in cases where the right of a Member-elect to take the oath is challenged, the Speaker may direct the Member to stand aside temporarily. Volume **I**, sections **143–146**.
- In 1899 a Member-elect, challenged as he was about to take the oath, stood aside on the request of the Speaker. Volume I, section 474.
- When the right of a Member-elect to take the oath is challenged the Speaker has requested the Member to stand aside temporarily. Volume VI, section 9.
- The right of a Member elect to take the oath being challenged, the Speaker directed him to stand aside temporarily. Volume **VI**, section **174**.
- When the right of a Member elect to take the oath is challenged, the Speaker directs him to stand aside until the call of the roll is completed. Volume **VIII**, section **3386**.

### (7) Of Member's Right to Take the Oath.—Procedure on.

The credentials of a Member elect having been challenged, the Speaker submitted the question the the House. Volume VI, section 89.

### CHALLENGE—Continued.

- (7) Of Member's Right to Take the Oath.-Procedure on-Continued.
  - When Members-elect are challenged at the time of taking the oath, motions and debate are in order on the questions involved in the challenge; and in a few cases other business has intervened by unanimous consent. Volume **I**, sections **149**, **150**.
  - When, at the organization of the House, several Members-elect are challenged and stand aside, the question is first taken on the Member-elect first required to stand aside. Volume I, sections 147, 148.
  - In 1861 it was held that the House might direct contested names on the roll to be passed over until the other Members-elect were sworn in. Volume **I**, section **154**.
  - A Member-elect challenged as he is about to take the oath is not thereby deprived of any right, and the determination of his case has priority of those of persons claiming seats, but not on the Clerk's roll. Volume **I**, section 155.
  - In 1869 John M. rice, challenged on account of alleged disloyalty, was permitted by the House to take the oath pending examination of the charges. Volume **I**, section **460**.
  - A Member-elect, who was about to be sworn, was challenged for disloyalty, whereupon the House denied him the oath and referred the credentials. Volume **I**, section **455**.

#### (8) Of a Senator's Right to Take the Oath.

- In 1862 a Senator who challenged the right of a Senator-elect to be sworn substantiated his objection with ex parte affidavits. Volume **I**, section **443**.
- In 1867 the Senate, upon the statement by a Member that there were rumors affecting the loyalty of a Member-elect, referred the credentials before permitting the oath to be taken. Volume **I**, sections **457**, **458**.
- A Senator elect, challenged as he was about to take the oath, stood aside upon the suggestion of the Vice President. Volume VI, section 180.

#### (9) At the Polls in Election by the People.

- Conduct of unauthorized challengers supplemented by the acts of partisan election officers may contribute to taint a return. Volume **II**, section **1074**.
- Although the court refused to appoint challengers for both parties as required by law, and challengers attempting to serve were driven from the polls, the absence of challengers is not of itself sufficient to establish fraud. Volume **VI**, section **134**.

### CHALMERS.

- The Mississippi election case of Lynch v. Chalmers in the Forty-seventh Congress. Volume II, sections 959, 960.
- The Mississippi election case of Chalmers v. Manning in the Forty-eighth Congress. Volume I, section 44.
- The Mississippi election case of Chalmers v. Morgan in the Fifty-first Congress. Volume II, section 1035.

# CHAMBER.

- The preparations in the Senate Chamber for an impeachment trial are directed by the Presiding Officer of the Senate. Volume **III**, section **2084**.
- An instance wherein, owing to inclemency of the weather, the President elect took the oath and delivered his inaugural address in the Senate Chamber. Volume **VI**, section **447**.

Proceedings on the occasion of the death of a Member in the chamber. Volume VIII, section 3559.

#### CHANDLER.

- The Virginia election cases of Chandler and Legar in the Thirty-eighth Congress. Volume I, section 375.
- The Oklahoma election case of Davenport v. Chandler in the Sixty-fifth Congress. Volume VI, section 149.
- The New York election case of Chandler v. Bloom, in the Sixty-eighth Congress. Volume VI, section 160.

# CHANGE OF EXISTING LAW.

- (1) Forbidden on general appropriation bills.
- (2) Definition of.
- (3) Occasionally authorized by special action of the House.
- (4) When proposed by the other House.
- (5) Amending a legislative paragraph which is permitted by general consent.
- (6) Examples of propositions ruled to be.
- (7) Limitation of the discretion of executive officers.
- (8) As related to appropriations for salaries.
- (9) Limits of cost and contracts on public works.
- (10) The former "retrenchment" rule and its results.
- (11) In general.
- (12) Indication of, in Reports of Committees (Ramseyer Rule).

#### (1) Forbidden on general Appropriation Bills.

- A rule forbids any legislative provision in a general appropriation bill. Volume **IV**, section **3578**. A provision changing existing law is not in order in any general appropriation bill. Volume **IV**, section **3810**.
- A law passed by a prior Congress may not authorize legislation—like the specifying of contracts on a general appropriation bill as against a rule of the existing House forbidding such legislation. Volume **IV**, section **3579**.
- The House established many years ago the practice of striking out of an appropriation bill in Committee of the Whole such portions as contained legislation. Volume **IV**, section **3811**.
- The river and harbor bill not being one of the general appropriation bills, the rule relating to legislation on such bills does not apply to it. Volume **IV**, sections **3897–3903**.
- While the Committee on Appropriations has jurisdiction to report appropriations, the power to report legislation authorizing appropriations belongs to other committees. Volume **IV**, section **4033**.

#### (2) Definition of.

- A provision proposing to construe existing law is in itself a proposition of legislation and therefore not in order on an appropriation bill as a limitation. Volume **IV**, sections **3936–3938**.
- The fact that a paragraph on an appropriation bill would constitute legislation for only a year does not make it admissible as a limitation. Volume **IV**, section **3936**.
- The reenactment from year to year of a law intended to apply during the year of its enactment only does not relieve the provision from the point of order. Volume **IV**, section **3822**.
- The enactment of positive law where none exists is construed as a "provision changing existing law," such as is forbidden in an appropriation bill. Volume **IV**, sections **3812**, **3813**.
- An existing law being repeated verbatim in an appropriation bill, the slightest change, as substituting "may" for "shall," is out of order. Volume **IV**, section **3817**.
- A proposition which would, in effect, change a rule of the House was held to be a change of existing law and not in order on an appropriation bill. Volume **IV**, section **3819**.
- A proposition to authorize an investigation by a committee of the House is not in order on a general appropriation bill, even though it relate to an appropriation therein contained. Volume **IV**, sections **3820**, **3821**.

# (3) Occasionally Authorized by Special Action of the House.

- The House sometimes, by agreeing to a resolution reported by the Committee on Rules, authorizes on a general appropriation bill legislative provisions. Volume **IV**, sections **3839–3843**.
- Forms of special orders authorizing legislative provisions on general appropriation bills. Volume IV, sections **3260–3263**.

### CHANGE OF EXISTING LAW—Continued.

- (3) Occasionally Authorized by Special Action of the House-Continued.
  - Pending the engrossment of a general appropriation bill, an amendment proposing legislation may be authorized by the adoption of a report from the Committee on Rules. Volume **IV**, section **3844**.
  - Instance wherein, on a motion to suspend the rules, the House ordered the Clerk to incorporate in the engrossment of a general appropriation bill already passed a provision embodying legislation. Volume **IV**, section **3845**.

# (4) When Proposed by the Other House.

- The principle seems to be generally accepted that the House proposing legislation on a general appropriations bill should recede if the other House persist in its objection. Volume **IV**, sections **3906–3908**.
- In 1898 a Senate committee reported against a proposition to add to a general appropriation bill legislation on an important public question, holding it not proper to attempt thus to coerce the House of Representatives. Volume **IV**, section **3904**.
- Instance of the loss of an appropriation bill through adherence of both Houses to their attitudes of disagreement over a section containing legislation. Volume **V**, section **6325**.
- Where a Senate amendment proposes on a general appropriation bill an expenditure not authorized by law or legislation it is in order in the House to perfect it by germane amendments. Volume **IV**, sections **3913–3916**.
- A proposition germane, but involving legislation, has sometimes been admitted as an amendment to a Senate amendment to an appropriation bill, and sometimes ruled out. Volume **IV**, sections **3909–3912**.

# (5) Amending a Legislative Paragraph Which is Permitted by General Consent.

- A legislative paragraph which remains in an appropriation bill without objection may be perfected by any germane amendment which does not add more legislation. Volume **IV**, section **3862**. A paragraph which proposes legislation in a general appropriation bill being permitted to remain,
- it may be perfected by any germane amendment. Volume IV, sections 3823-3835.

# (6) Examples of Propositions Ruled to be.

- A treaty with Indians is not in order for ratification on an Indian appropriation bill. Volume IV, section 3882.
- Under the present rule a proposition to regulate the public service, as by transfer of a portion of it from one department to another, may not be included in an appropriation bill. Volume **IV**, sections **3872**, **3873**.
- An amendment proposing a change in the organization of the Navy Department was ruled out of order on the naval appropriation bill. Volume **IV**, section **3875**.
- An amendment proposing a reorganization of the Agricultural Department was ruled out of order on the agricultural appropriation bill. Volume **IV**, section **3876**.
- Where the law limits appropriations to two years a provision that an appropriation shall remain available until expended is in violation of existing law. Volume **IV**, section **3716**.
- It is in order to provide, on an appropriate bill as a deficiency, for the payment of an account audited under authority of law, but it is not in order to provide for such auditing. Volume **IV**, sections **3636**, **3637**.
- A proposition that payments for interest and sinking fund for the debt of the District of Columbia should be paid out of the revenues of the District was held to be a change of law and not in order on an appropriation bill. Volume **IV**, section **3883**.

## CHANGE OF EXISTING LAW.—Continued.

- (6) Examples of Propositions Ruled to be—Continued.
  - Overruling an interpretation formerly observed, it was held that a proposition to make payments for interest and sinking fund from the revenues of the District and the Federal Treasury jointly was a change of law and not in order on an appropriation bill. Volume **VII**, section **1454**.
  - The policy of making no more appropriations for sectarian schools having been declared by law, an amendment authorizing appropriations for contract schools was held to involve a change of law. Volume **IV**, section **3582**.
  - The number of enlisted men in the Marine Corps being fixed, it was held not in order to provide for additional ones on an appropriation bill. Volume **IV**, section **3585**.
  - By an exceptional ruling a legislative provision increasing the enlisted force of the Navy was admitted on an appropriation bill (footnote). Volume **IV**, section **3723**.
  - An amendment authorizing the President to employ an emergency fund in payment for personal services in the District of Columbia was held to be a change of existing law. Volume **VII**, section **1457**.
  - A proposition to print Government publications outside the Government Printing Office was held to be a change of law. Volume **VII**, section **1465**.

# (7) Limitation of the Discretion of Executive Officers.

- A limitation on the discretion exercised under law by a bureau of the Government is a change of law. Volume IV, sections 3848-3852.
- A proposition to establish affirmative directions for an executive officer constitutes legislation and is not in order on a general appropriation bill. Volume **IV**, sections **3854–3859**.
- A proposition directly taking away from a department officer an authority conferred by law is not in order on a general appropriation bill, being in the nature of legislation. Volume **IV**, sections **3846**, **3847**.
- Although a law may give an executive officer authority to do a certain thing, a provision directing him so to do is legislative in nature and not in order on a general appropriation bill. Volume **IV**, section **3853**.
- A direction to the Secretary of the Navy to appoint a commission to consider the proposed establishment of a dry dock was held to be legislation and not in order on an appropriation bill. Volume **IV**, section **3877**.
- The law providing that the Secretary of the Navy should name battle ships, a proposition to name one in an appropriation bill was held to be legislation. Volume **IV**, section **3862**.
- Where an executive officer has general discretion as to the application of an appropriation for a public work an appropriation limited to a specific detail has been held to involve legislation. Volume **IV**, sections **3860**, **3861**.
- Where a proposition might be construed by the executive officer as a modification of a statute it may not be held such a limitation of appropriation as is permissible on a general appropriation bill. Volume **IV**, section **3984**.

# (8) As Related to Appropriations for Salaries.

- Where the law fixes the amount of a salary a proposition to increase the amount is not in order on an appropriation bill. Volume **IV**, sections **3676–3679**.
- A proposition increasing rate of compensation fixed by law is legislation. Volume VII, section 1458.
- A motion to strike from an appropriation bill a provision for a salary authorized and fixed by law is not subject to the objection that it proposes legislation. Volume **IV**, section **3699**.
- The appropriation of a less sum than the amount fixed by law for a salary is not a change of law, even though a legislative provision in another portion of the bill may give it the practical effect of a reduction of the salary. Volume **IV**, sections **3681–3685**.

# CHANGE OF EXISTING LAW-Continued.

# (8) As Related to Appropriations for Salaries—Continued.

- A specific appropriation for designated officials of an exposition at stated salaries, there being no prior legislation establishing such position or salaries, was held out of order, although a general appropriation for the exposition was authorized by law. Volume **IV**, section **3878**.
- A proposition to increase the number of employees fixed by law was held to be legislation. Volume **VII**, section **1456**.
- A change of the amount of compensation received by Government employees under the law was held to be legislation. Volume **VII**, section 1455.

#### (9) Limits of Cost and Contracts on Public Works.

- It is not in order on a general appropriation bill to increase the limit of cost established by law for a public work. Volume **IV**, section **3581**.
- It is not in order on a general appropriation bill to establish a limit of cost on a public building. Volume IV, section 3761.
- A limit of cost on a public work may not be made or changed in an appropriation bill. Volume **VII**, section 1472.
- Provision in an appropriation bill limiting cost of a public work, though expiring at the end of the fiscal year, is nevertheless current law, and a proposition to increase the limit so provided is legislation. Volume **VII**, section 1499.
- While a proposition to change a limit of cost is legislation, any provision of cost within that limit is not subject to that point of order. Volume **VII**, section **1448**.
- A proposition to authorize a contract for future expenditures on public works was held to propose legislation. Volume **IV**, sections **3868–3870**.

# (10) The Former "Retrenchment" Rule and Its Results.

- The old form of rule which admitted on appropriation bills legislation intended to retrench expenditures. Volume IV, section 3578.
- Under the former rule admitting legislation on appropriation bills if it were germane and retrenched expenditures, questions used to arise over propositions to regulate the public service. Volume **IV**, sections **3885–3888**.
- Interpretations of the former rule which admitted legislation to a general appropriation bill when germane and effecting retrenchment of expenditures. Volume **IV**, sections **3889–3891**.
- A ruling in which are discussed the principles of the former rule admitting to appropriation bills legislative provisions reducing expenditures. Volume **IV**, section **3927**.
- An instance of the method of admitting legislation to an appropriation bill under the old rule permitting retrenchment legislation. Volume **IV**, section **3602**.

#### (11) In General.

- A provision returning an unexpended balance to the Treasury was held to be in order on an appropriation bill. Volume **IV**, section **3594**.
- The appointment of managers for the National Home for Disabled Volunteer Soldiers being vested by law in Congress, a paragraph making such appointment was held in order on the sundry civil appropriation bill. Volume **IV**, section **4052**.

# (12) Indication of, in Reports of Committees (Ramseyer Rule).

Present form and history of paragraph 2a of Rule XIII. Volume VIII, section 2234.

- Committee reports on measures repealing or amending a statute shall include the text of such statute and a comparative print of the measure showing by typographical devices the omissions or insertions proposed. Volume **VIII**, section **2234**.
- In order to fall within the purview of the rule requiring indication of proposed changes in existing law by typographical device, a bill must repeal or amend a statute in terms, and general reference to the subject treated in a statute without proposing specific amendment is not sufficient. Volume **VIII**, section **2235**.

## CHANGE OF EXISTING LAW-Continued.

- (12) Indication of, in Reports of Committees—Continued.
  - Under clause 2a of Rule XIII the committee report of a bill amending existing law by the addition of a proviso should quote in full the section immediately preceding the proposed amendment. Volume **VIII**, section **2237**.
  - Although a bill proposed but one minor and obvious change in existing law, the failure of the report on the bill to indicate this change by typographical device, was held to be in violation of the rule. Volume **VIII**, section **2236**.
  - Under the rule requiring committee reports to indicate proposed changes in existing law, the statute proposed to be amended must be quoted in the report and it is not sufficient that it is incorporated in the bill. Volume **VIII**, section **2238**.
  - A bill is not subject to the rule requiring comparative prints unless it specifically amends existing law. Volume **VIII**, section **2240**.
  - In construing the rule requiring reports to show proposed changes in existing law, the bill as originally introduced governs, and committee amendments striking out such proposals are not considered. Volume **VIII**, section **2242**.
  - The rule requiring reports to show proposed changes in existing law by typographical device applies to bills amending statutory law only and is not applicable to bills amending public resolutions. Volume **VIII**, section **2239**.
  - The rule requiring comparative prints in reports on measures repealing existing law, while effective as to substantive legislative provisions reported in general appropriation bills, is not otherwise applicable to reports from Committee on Appropriations and does not extend to changes in paragraphs merely carrying stated appropriations. Volume **VIII**, section **2241**.
  - The point of order that a report fails to comply with the requirement that proposed changes in law be indicated typographically is properly made when the bill is called up in the House and comes too late after the House has resolved into the Committee of the Whole for the consideration of the bill. Volume **VIII**, section **2243**.
  - The point of order that a report violates the rule requiring typographical specifically of proposed changes in existing law may not be raised against a special providing for consideration. Volume **VIII**, section **2244**.
  - Special orders providing for consideration of bills, unless making specific exemption, do not preclude the point of order that reports on such bills fail to indicate proposed changes in existing law. Volume **VIII**, section **2245**.
  - When a bill is considered under a special resolution, the point of order that the report does not indicate proposed changes in law is properly raised when the motion is made to resolve into the Committee of the Whole. Volume **VIII**, section **2245**.
  - When a point of order is raised that a report is in violation of the rule providing for the quotation of statutes sought to be amended, and requiring indication of proposed changes in existing law, it is incumbent on the proponent to cite the specific statute which will be amended by the pending bill. Volume **VIII**, section **2246**.
  - Objection being made that a report failed to comply with the rule requiring indication of proposed changes in existing law, Chair, in the absence of any citation to statutes which would be amended by the pending bill, overruled the point of order. Volume **VIII**, section **2246**.
  - Bills reported without indication of changes proposed in existing law are automatically recommitted to the respective committees reporting them. Volume **VIII**, section **2237**.
  - Failure of a committee report to comply with the rule requiring indication of statutory amendments by typographical device may be remedied by supplemental report. Volume **VIII**, section **2247**.

### CHANGE OF NAME.

A Senator having changed his name the Senate instructed its Secretary to use the new name. Volume II, section 1141.

# CHANGE OF VOTE.

- (1) By a Member in the House.
- (2) By voter in election by the people.

#### (1) By a Member in the House.

- Before the decision of the Chair on a vote has been pronounced finally and conclusively a Member may change his vote. Volume **V**, sections **6093**, **6094**.
- Before the result of a vote has been finally and conclusively pronounced by the Chair, but not thereafter, a Member may change his vote. Volume **V**, sections **5931–5933**.
- A Member may change his vote at any time before its announcement. Volume **VIII**, section **3123**. Before the result of a vote has been finally and conclusively pronounced by the Chair, but not thereafter, a Member may change his vote. Volume **VIII**, section **3070**.
- A Member who has voted on a roll may change his vote before the announcement of the result. Volume **VIII**, section **3160**.
- After a vote has been announced by the Speaker it is not in order for a Member to change or withdraw his vote even though inadvertently cast in violation of a pair. Volume **VIII**, section **3069**.
- A Member may not change his vote on recapitulation if the result of the vote has been announced prior to recapitulation. Volume **VIII**, section **3124**.
- On a vote for the election of an officer a Member may change his vote at any time before the announcement of the result. Volume **V**, section **5934**.
- A Member may not have the record of his vote changes on the statement that he voted on a misapprehension of the question, and a motion relating thereto is not a matter of privilege. Volume **V**, sections **6082**, **6083**.

#### (2) By Voter in Election by the People.

- The House in 1834 reversed the decision of its committee that recorded votes on the poll book could not be changed by oral testimony. Volume **I**, section **55**.
- A vote being given viva voce at an election for Congressman, the voter may not afterwards change it or vote for additional officers. Volume **I**, section **781**.

# CHAPLAIN.

- The Chaplain opens each day's sitting with prayer. Volume I, section 272.
- The Chaplain was not originally an officer of the House, but has been such for many years. Volume I, sections 275-279.
- The elective officers of the House, in addition to the Speaker, are the Clerk, Sergeant-at-Arms, Doorkeeper, Postmaster, and Chaplain. Volume I, section 187.
- At first the Chaplain did not take the oath prescribed for the officers of the House. Volume I, sections 280-282.
- The Chaplain takes the oath prescribed for the officers of the House. Volume VI, section 31.
- The practice of electing a Chaplain was suspended during the Thirty-fifth Congress. Volume **I**, section **274**.
- Although in earlier years the Chaplain was not strictly an officer of the House his election was held to constitute a question of privilege. Volume I, section 273
- Prayer by the Chaplain at the opening of the daily session is not business requiring the presence of a quorum, and the Speaker declines to entertain a point of no quorum before prayer is offered. Volume **VI**, section **663**.
- The election of a Chaplain emeritus. Volume VI, section 31.
- The House appointed a committee to attend the funeral of its deceased Chaplain. Volume V, section 7172.

### CHAPMAN, ELECTION CASES OF.

- The election case of Bennet v. Chapman from the Territory of Nebraska in the Thirty-fourth Congress. Volume I, section 829.
- The election case of Chapman v. Ferguson from the Territory of Nebraska in the Thirty-fifth Congress. Volume I, section 834.

### CHAPMAN, ELVERTON R.

- The Senate case of Elverton R. Chapman, a contumacious witness, in 1894. Volume II, sections 1612–1614.
- In 1894 Elverton R. Chapman was convicted by the court and committed for contempt of the United States Senate in declining as a witness to anser a pertinent question. Volume **II**, section **1614**.

# CHARACTER WITNESSES.

- In the Archbald trial it was held that while witnesses might testify as to the general reputation of the respondent, and as to his reputation for judicial integrity in particular, it was not competent to introduce evidence as to his reputation for ability and industry; and in no event was the personal opinion of a witness on questions of character or reputation admissible. Volume **VI**, section **495**.
- Instances wherein the Senate by order restricted the number of character witnesses which might be called to testify. Volume **VI**, section **510**.

#### CHARGES.

- (1) Against Members.—Indictments, accusations, etc.
- (2) Against Members.—As questions of privilege.
- (3) Against Members.—For offenses at a time preceding the existing term of service.
- (4) Against Members.—Not related to representative capacity.
- (5) Against Members.—By newspapers.
- (6) Against Members.—As developed by inquiries by committees.
- (7) Against Members.—Resignation pending.
- (8) Against Members.—Answers and explanations.
- (9) Against Members.—Forms of resolutions of investigation.
- (10) Against Members.—As related to prima facie title.
- (11) Against Members.—In general.
- (12) Against the Speaker.
- (13) Against other officers of the House or of the Senate.
- (14) Against the House or a Committee.
- (15) Against the election of a Senator.
- (16) Against the President and Vice-President.
- (17) Against persons not officers of the Government.
- (18) Against judicial and executive officers.
- (19) Related to impeachment.—Presented in memorials.
- (20) Related to impeachment.—Presented on the responsibility of a Member.
- (21) Related to impeachment.—Arising from inquiry by a committee.
- (22) Related to impeachment.—Arising from common fame, action of legislatures, etc.
- (23) Related to impeachment.—Decision to investigate, without examination of.
- (24) Related to impeachment.—Examination of, before ordering inquiry.
- (25) Related to impeachment.—Authorization of inquiry.
- (26) Related to impeachment.—Rules of evidence in conducting inquiry.
- (27) Related to impeachment.—Ex parte inquiries.
- (28) Related to impeachment.—Accused presents evidence during inquiry.
- (29) Related to impeachment.—Explanations by the accused to the House or committee.
- (30) Related to impeachment.—Counsel for accused during inquiry.
- (31) Related to impeachment.—Powers of inquiry delegated to a subcommittee.

#### CHARGES—Continued.

- (32) Related to impeachment.—Evidence justifying the House to proceed.
- (33) Related to impeachment.-Nature of, as required under the Constitution.
- (34) Related to impeachment.—Investigations of judges.
- (35) Related to impeachment.—Investigations of other officers.
- (36) Related to impeachment.—Against Senators sitting in the trial.
- (37) Committee methods in examining.—Ex parte inquiry not favored.
- (38) Committee methods in examining.—Rules of evidence, etc.
- (39) Or taxes on the people.

# (1) Against Members.—Indictments, Accusations, etc.

- Prior rights of the House when a Member is accused of treason, felony, or breach of the peace. Volume II, section 1260.
- A Member indicted for felony remains a Member of the House until convicted. Volume II, section 1260.
- A Member being charged with the crime of manslaughter the House declined to determine whether or not a question of privilege was raised and did not investigate. Volume II, section 1277.
- Members-elect, unofficially known to be under indictment or actually convicted after indictment, an appeal being pending, were yet appointed on committees. Volume **IV**, section **4479**.
- Instance wherein a Senator accused of crime was omitted from committees at his own request. Volume IV, section 4479.
- Instance wherein a Member-elect, being convicted in the courts on indictment, did not take his seat during the Congress (footnote). Volume **IV**, section **4484**.
- A Senator, being indicted for fraud, made a personal explanation and withdrew from the Senate pending the trial. Volume **II**, section **1278**.
- A Senator, having been indicted by a grand jury, asked and obtained an investigation by a committee of the Senate. Volume **III**, section **1839**.
- A Senator having been indicted in the United States district court, the Senate, prior to the trial investigated the charges and exonerated him. Volume **VI**, section **399**.
- A Senator, convicted in the courts, resigned after the Senate had ordered an inquiry. Volume II, section 1282.
- A committee which had been empowered to investigate charges of corruption against Members recommended that action by the House be delayed pending trial in the courts. Volume **VI**, section **403**.
- It is the custom of the House to defer final action against Members under criminal charges pending disposition in the court of last resort. Volume **VI**, section **238**.
- It is the uniform practice of the House not to investigate charges of crime against a member when denied by him and subject to prosecution in the courts. Volume **VI**, section **137**.
- Two unnamed Members having been implicated in a report by a Federal grand jury, the House directed the Attorney General to transmit the names of the Members implicated and the nature of the charges against them. Volume **VI**, section **402**.
- Charges having been preferred by a Member of the House, the committee to which the matter was referred reported a resolution providing for the creation of a special committee of investigation. Volume **VI**, section **551**.
- A Member having introduced a resolution authorizing an investigation of charges made by himself and proven by the investigation to be unfounded, the committee of investigation reported conclusions censuring the Member, and the House by resolution adopted the report and approved the conclusions. Volume **VI**, section **400**.
- Instance of examination by a House committee of charges of bigamy and treason against a Delegate. Volume **I**, section **526**.
- Published charges of corruption, sustained by declaration of a Member, caused the House to investigate its membership. Volume II, section 1275.

### CHARGES—Continued.

- (1) Against Members.—Indictments, Accusations, etc.—Continued.
  - Certain petitioners against the right of a returned Member to his seat having impugned his personal conduct in the election the House rendered a decision thereon. Volume **I**, section **763**.
  - An instance in which the Committee of the Whole declined to permit the reading of a letter written by one not a member of the House charging a Member with having made "false statements." Volume **VIII**, section **2596**.
  - Various instances of investigations by the House. Volume III, sections 1747-1849.
  - Discussion of the decision of the Senate in the matter of charges against Humphrey Marshall, a Senator. Volume II, section 1264.
  - Form of resolution providing for investigation of charges against a Senator. Volume III, section 1837.
  - The investigation of charges against L.F. Grover, a Senator from Oregon. Volume III, section 1838.
  - The investigation of charges against Stanley Matthews, a Senator from Ohio. Volume **III**, section **1837**.
  - The investigation of charges against Burton K. Wheeler, a Senator from Montana. Volume **VI**, section **399**.
  - The investigation of charges against John W. Langley, of Kentucky, and Frederick N. Zihlman, of Maryland. Volume VI, section 402.

### (2) Against Members.—As Questions of Privilege.

- Propositions to investigate charges against Members have been presented as questions of privilege. Volume III, sections 1828–1830.
- A proposition to investigate charges against Members was presented as a question of privilege. Volume VI, section 403.
- A contention that common fame was sufficient basis for the House to entertain a proposition relating to its privileges. Volume **III**, section **2701**.
- A resolution to investigate the charge that Member had improperly abstracted papers from the files of an Executive Department was entertained as privileged (Speaker overruled). Volume III, section 2655.
- An employee of the House having in a newspaper charged a Member with falsehood in debate, resolution relating thereto was entertained as a question of privilege. Volume **III**, section **2718**.
- In presenting a case of personal privilege arising out of charges made against him the Member must confine himself to the charges. Volume **V**, section **5077**.
- In presenting a case of personal privilege arising out of charges made against him, the Member must confine himself to the charges and may not take advantage of the privilege to prefer charges against others. Volume **VIII**, section **2481**.
- A charge of general corruption in the Government made in the Senate does not so reflect on the House as to raise a question of privilege. Volume **III**, section **2658**.
- The House declined to entertain as a question of privilege a resolution to investigate a charge made by a Cabinet Officer that Members of Congress, not named, had made a corrupt proposition to the Executive. Volume **III**, section **2654**.
- An accusation in a newspaper that certain Members had received an excess of mileage pay was held to involve a question of privilege. Volume III, section 2704.
- A newspaper allegation that a certain number of Representatives whose names were not given had entered into a corrupt speculation was held to involve a question of privilege. Volume **III**, section **2709**.
- A general charge of violation of law by Members, although not specifying the offense as within the existing term of service, was held to present a question of privilege. Volume III, section 2710.

#### CHARGES-Continued.

- (2) Against Members.—As Questions of Privilege—Continued.
  - A resolution charging that a Member's action in his representative capacity had been influenced by support received in his election to the House was presented as a question of privilege. Volume **VI**, section **582**.
  - Charges that a Member serves interests conflicting with his official duties involve a question of privilege. Volume **VI**, section **603**.
  - A telegram reprinted in a newspaper charging that a Member had been influenced in his official acts by unworthy motives was held to involve a question of personal privilege. Volume **VI**, section **576**.
  - Charges implying disloyalty were held to involve a question of privilege. Volume VI, section 608.
  - A resolution providing for an investigation of charges that Members of the House and Senate had profited in the stock market by the use of official information was held to involve a question of privilege. Volume **VI**, section **394**.
  - A resolution charging conspiracy to influence Members of Congress improperly was considered as a matter of privilege. Volume **VI**, section **580**.
  - Charge that a Member has used his immunity as Representative to circulate libels was held to constitute a question of privilege. Volume VI, section 606.
  - Statements in the Record that a Member charged with absenteeism was thereby "defrauding the Government" were held to present a question of privilege. Volume VI, section 602.
  - A statement in the Record charging a Member with class discrimination was held to present a question of privilege. Volume VI, section 597.
  - Statements charging falsehood in debate involve a question of privilege. Volume VI, section 607.
  - A pamphlet charging falsehood in connection with statements made in debate was held to support a question of personal privilege. Volume **VI**, section **618**.
  - Inferences charging treason present a question of privilege. Volume VI, section 596.
  - The charge that a Member introduced a resolution for the purpose of gratifying revenge was held to present a question of privilege. Volume **VIII**, section **2216**.
  - A charge that a Member has "violated the rules of the House" was held not to give rise to a question of privilege. Volume **VIII**, section **3469**.
  - Charges that Members do not vote in accordance with their personal views do not present a question of privilege. Volume VI, section 583.
  - Charges that a Member has employed unworthy men without intimation that he did so knowingly do not give rise to a question of privilege. Volume VI, section 592.
  - Charges that Members of a committee were holding secret meetings or excluding other Members from the committee conferences were held not to involve a question of privilege. Volume **VI**, section **578**.
- (3) Against Members—For Offenses at a Time Preceding the Existing Term of Service.
  - The majority of the Judiciary Committee concluded that a Member might not be tried or punished by the House for an offense alleged to have been committed against a preceding Congress. Volume II, section 1283.
  - The Speaker has questioned the right of a Member to discuss as privileged charges relating to his conduct at a period before he became a Member. Volume **II**, section **1287**.
  - A proposition to investigate the propriety merely of a citizen's conduct at a time before he became a Member may not be presented as a question of privilege. Volume **III**, section **2725**.
  - A charge made outside the House of disreputable conduct on the part of a Member before he became a Member has been held not to involve a question of privilege. Volume III, section **2691.**
  - A Member may not bring before the House as a question of privilege charges of disreputable conduct on his part before he became a Member. Volume **III**, section **2723**.

#### CHARGES—Continued.

#### (3) Against Members.—For Offenses at a Time Preceding the Existing Term of Service— Continued.

- Review of precedents relating to investigations of charges in regard to conduct of a Member at a time preceding the existing term of service. Volume **III**, section **2725**.
- Members being charged with bribery committed several years before the election of the then existing House, the House preferred censure to expulsion, but declined to express doubt as to the power to expel. Volume **II**, section **1286**.
- In the Irwin case the House asserted its authority, as grand inquest of the nation, to investigate, with the attendant right of punishment for contempt, in case of offenses in a preceding Congress. Volume **III**, section **1690**.
- The Senate did not pursue inquiry as to the charge that Senator John Smith has sworn allegiance to a foreign power, the said oath having been taken before his election as Senator. Volume **II**, section **1264**.
- The Senate held in 1796 that for a crime alleged to have been committed before his election, but for which the courts has not held him to answer, a Senator should not be tried by the Senate. Volume **II**, section **1288**.
- In the case of Humphrey Marshall, accused of committing a crime before his election, the Senate declined to proceed in the absence of prosecuting action from the constituency. Volume **II**, section **1288**.
- In the case of William N. Roach, charged with a crime alleged to have been committed before his election, the Senate discussed its power in such a case, but took no action. Volume **II**, section **1289**.

#### (4) Against Members.—Not Related to Representative Capacity.

- Charges against a Member not connected with his representative capacity do not involve a question of privilege. Volume VI, section 612.
- In discussing a question of privilege a Member is confined to charges reflecting on him in his capacity as a Representative and may not digress to charges reflecting on him in a business capacity. Volume **VI**, section **606**.
- One Member having in a newspaper article made charges against another Member in the latter's individual and not his representative capacity, a committee of the House found no question of privilege involved. Volume **III**, section **2691**.
- In order to afford a basis for a question of personal privilege, a newspaper charge against a Member should present a specific and serious attack upon his representative character. Volume III, sections 2692, 2693.
- A Member is not entitled to raise a question of personal privilege on account of a newspaper charge relating to his conduct while a Member, but not as a Member. Volume III, section **2724.**
- A Member being charged with a crime entirely disconnected with his representative capacity, the House declined to hold that a question of privilege was involved. Volume **I**, section **466**.
- Summary of protest against Reed Smoot as a Senator, and his answer thereto. Volume I, section 482.

### (5) Against Members.—By Newspapers.

- A Member who had been defamed in his reputation as a Representative by a newspaper article presented the case as one of privilege and the House ordered an investigation. Volume III, section 1832.
- The House has entertained as a question or privilege and ordered the investigation of newspaper charges against a Member in his representative capacity. Volume **III**, sections **2696–2699**.
- A newspaper charge that a Member of the House had been influenced by Executive patronage was submitted as privileged, but the House declined to investigate. Volume **III**, section **2701**.

#### CHARGES-Continued.

- (5) Against Members.—By Newspapers—Continued.
  - Newspaper charges impugning the veracity of a Member in statements made on the floor support a question of privilege. Volume **VI**, section **613**.
  - The supposed author of an anonymous newspaper charge against a Member not named was arrested and interrogated at the bar of the House. Volume II, section 1633.
  - A distinction has been drawn between charges made by one Member against another in a newspaper and the same made in debate on the floor. Volume **III**, section **2691**.
  - Charges made through the newspapers by a Member reflecting on the efficiency of another Member in his representative capacity do not support a question of privilege. Volume **VI**, section **605**.
  - A newspaper article vaguely charging Members of Congress generally with corruption may not be brought before the House as involving a question of privilege. Volume **III**, section **2711**.
  - A newspaper article charging Members of the House generally with abuse of the franking privilege was held to involve a question of privilege. Volume **III**, section **2705**.
  - Newspaper charges that a Member had used departmental employees while in the service of the Government in a political campaign were held to reflect on him in his representative capacity. Volume **VI**, section **615**.
  - Newspaper charges attributing to a Member dishonorable action in connection with matters not related to his official duties were held to sustain a question of personal privilege. Volume **VI**, section **619**.
  - The House has sometimes ordered investigations on the basis of general and more or less vague newspaper charges. Volume III, sections 1833, 1834.
  - Vague charges in newspaper articles have not been entertained as questions of privilege. Volume VI, section 570.
  - In 1846 the Senate investigated a general newspaper charge of corruption. Volume III, section 1835.
  - Instance wherein the Senate proceeded to an investigation of charges made in general terms against its membership by newspapers. Volume II, section 1612.
  - In discussing a question of personal privilege based upon newspaper charges personal letters refuting such charges were admitted as relevant. Volume **III**, section **2479**.

# (6) Against Members.—As Developed by Inquiries by Committees.

- Proceedings when it is necessary to put a Member under arrest or when, on public inquiry, matter arises affecting a Member. Volume II, section 1238.
- Provisions of the parliamentary law in cases when charges arise against a Member from report of a committee or examination of witnesses in the House. Volume **II**, section **1237**.
- When testimony elicited by a committee involves a Member the committee is to report to the House that the Member may be heard and special authority be given to inquire concerning him. Volume III, section 1840.
- When an inquiry by a committee involves a Member the committee may only report to the House, whereupon the Member is heard or the committee is given authority to inquire concerning him. Volume **IV**, section **4557**.
- Charges against a Member having developed during examination by a committee, a resolution directing the committee to report them was offered as of privilege, and agreed to by the House. Volume III, section 1843.
- Method of procedure where testimony before an investigating committee implicates Members of the House. Volume III, section 1845.
- An examination before a committee disclosing that a Member was implicated the committee informed him of the fact in order that he might attend. Volume **III**, section **1831**.
- Instance wherein testimony taken before a committee and relating to the conduct of a member was not reported to the House at once. Volume **III**, section **2637**.

### CHARGES—Continued.

- (6) Against Members.—As Developed by Inquiries by Committees—Continued.
  - Examinations by committees into alleged corrupt practices having implicated Members the committees reported recommendations without first seeking the order of the House. Volume III, section 1844.
  - A committee being directed to investigate the death of a Member in a duel, they reported resolutions for punishment of other Members concerned, although not directed by the House to proceed against them. Volume **II**, section **1644**.
  - A committee selected to investigate charges against Members generally did not ask special authority to proceed against one who was found to be implicated. Volume II, section 1275.
  - Testimony taken by the Senate having implicated a Member of the House ordered an investigation, although the testimony had not been transmitted. Volume **III**, section **1853**.
  - A committee of the House having reported that it had taken testimony which inculpated a Senator the House directed that it be transmitted to the Senate. Volume **III**, section **1850**.
  - An investigating committee of the House having taken testimony affecting a Member of the Senate the House transmitted the same to the Senate. Volume **II**, section **1276**.

### (7) Against Members.—Resignation Pending.

- A Member threatened with expulsion having resigned the House nevertheless adopted resolutions censuring his conduct. Volume II, section 1275.
- Members accused of corruption having resigned proceedings to expel them were discontinued. Volume II, section 1275.

# (8) Against Members.—Answers and Explanations.

- The previous question may be moved on a proposition to censure a Member, although the effect of it might be to prevent him from making explanation or defense. Volume **V**, section **5459**.
- A Member charged with acceptance of an incompatible office was heard in his own behalf during the debate. Volume I, section 486.
- In speaking to a question of privilege, a Member is restricted to discussion of those specific charges on which his question is based and may not discuss collateral issues. Volume **VI**, section **608**.
- While the Member must confine himself to the question under debate, a certain latitude is permitted in the refutation of charges reflected upon him in his representative capacity. Volume VIII, section 2479.
- In speaking to a question of personal privilege a Member is required to confine his remarks to the question involved, but is entitled to enter into a discussion of related matters showing motives which prompted the charges giving rise to the question of privilege. Volume **VI**, section **619**.
- Instance in which a Member rising to a question of privilege was permitted in refutation of charges made against him to detail happenings in committee not reported to the House. Volume **VIII**, section **2495**.
- The House having agreed to a resolution of censure, and the Member being brought to the bar by the Sergeant-at-Arms to be censured, it was held that he might not then be heard. Volume **II**, section **1259**.
- A Member whose expulsion was proposed was permitted to present a written defense, but not to depute another Member to speak in his behalf. Volume **II**, section **1273**.
- The House provided that a Member whom it was proposed to expel should be heard in his own defense. Volume II, section 1273.
- Members indicted by the report of a committee were allowed to file written statements to be printed with the reports. Volume **II**, section **1275**.

### CHARGES-Continued.

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# (8) Against Members.—Answers and Explanations—Continued.

- A citizen who, while a Member of the Senate had been subject to investigation, was allowed to submit a paper to be filed and printed with the report. Volume II, section 1276.
- The Senate declined to permit an ex-Member to print in the Journal or Record a defense of his conduct. Volume II, section 1276.
- The written answer of a Senator to charges made against him was returned by the Senate because it contained irrelevant matter. Volume **II**, section **1264**.
- The Senate ordered a Senator to attend in his place when a report relating to charges against him was to be presented. Volume II, sections 1263, 1264.
- The Senate having allowed a Member to be heard by counsel exercised the power of approving his selections. Volume II, section 1264.

# (9) Against Members.—Forms of Resolutions of Investigation.

- Form of resolution for investigating charges of corruption among Members. Volume II, section 1275.
- Form of resolution authorizing investigation of published statements that Members had entered into corrupt combinations in relation to legislation. Volume **III**, section **1669**.
- Form of resolution authorizing the investigation of the right and title of Reed Smoot to a seat in the Senate. Volume I, section 481.
- Form of resolution providing for investigation of charges against a Senator. Volume VI, section 399.
- A resolution creating a select committee to investigate charges involving Members of the House was referred to a standing committee with instructions to conduct the investigation. Volume **VI**, section **394**.
- Dicta to the effect that a resolution and preamble proposing investigation of charges of corruption against the membership of a committee or a Member of the House is privileged. Volume **VIII**, section **2316**.
- Form of resolution of the House creating, empowering, and instructing the select committee which investigated charges that Members have been improperly influenced in their official capacity. Volume **VI**, section **396**.

# (10) Against Members.—As Related to Prima Facie Title.

- A question being raised as to the loyalty of a Member-elect the House has exercised its discretion about permitting him to take the oath at once. Volume **I**, sections **444–446**.
- The House decided that the oath should be administered to a Member-elect, although a Member charged that he was personally disqualified. Volume I, section 447.
- A Senator-elect took the oath on his prima facie right without challenge, although charges of bribery in his election were presented immediately thereafter. Volume **I**, section **692**.
- Before its committee had reported on conflicting credentials, the Senate took one set of credentials from the committee and seated a claimant whose prima facie and final right and personal conduct were assailed. Volume **I**, section **628**.

## (11) Against Members.—In General.

- A Member having under leave to print made charges against another Member the House ordered the speech stricken from the Record. Volume **V**, section **7004**.
- Members have been summoned before committees to testify as to statements made by them in debate, but in one case a Member formally protested that it was an invasion of his constitutional privilege. Volume **III**, sections **1777**, **1778**.
- A committee having general authority to examine and recommend in relation to an assault between two Members, was held to have authority also to recommend censure of other Members implicated. Volume **II**, section **1656**.
- The House, when advised by the Attorney General that certain charges against Members were under investigation by the Department of Justice, did not insist on its request for information relative thereto. Volume **VI**, section **402**.

#### CHARGES—Continued.

#### (11) Against Members.—In General—Continued.

- Conclusion reached by a committee of investigation condemning the formulation and prosecution of groundless charges against a Member of the House. Volume **VI**, section **400**.
- A committee which had been empowered to investigate specific charges against certain Members recommended general legislation dealing with such offenses. Volume **VI**, section **398**.
- In directing an investigation of charges against certain of its Members the House provided that all meetings of the committee for the purpose of taking testimony or hearing arguments should be open to the public. Volume **VI**, section **396**.
- Charges against Members of the House and Senate being unsubstantiated, the resolution and report thereon were laid on the table. Volume VI, section 394.

#### (12) Against the Speaker.

- Charges being made by a Member against the official conduct of Mr. Speaker Clay he appealed to the House for an investigation, which was granted. Volume **II**, section **1362**.
- Charges being made against the Speaker he called a Member of the minority party to the Chair during their consideration. Volume **II**, section **1363**.
- Charges having been made against the Speaker he called another Member to the chair and from the floor moved a committee of investigation. Volume **II**, section **1286**.
- A newspaper having made certain charges against the official character of the Speaker he called a Member to the chair and moved an investigation, which was voted. Volume **II**, section **1364**.
- The Speaker being implicated by certain charges a Speaker pro tempore selected from the minority party was empowered to appoint a committee of investigation. Volume **II**, section **1286**.
- A select committee being authorized to investigate the conduct of the Speaker they were appointed by the Member called to the chair as Speaker pro tempore. Volume **II**, section **1364**.
- A charge by a Member that the Journal of the House had been mutilated by the Speaker was made a question of privilege. Volume **II**, section **1363**.

### (13) Against Other Officers of the House or of the Senate.

- Certain charges being made against an officer of the House he petitioned for an investigation. Volume I, section 294.
- A newspaper charge against the Clerk was, at the request of that officer, investigated by the House. Volume I, section 295.
- A charge affecting the character of an elected officer of the House was held to involve a question of privilege. Volume **III**, section **2644**.
- The request of an officer of the House for an investigation of newspaper charges against his administration is presented as a question of privilege. Volume **III**, section **2645**.
- A newspaper charge that an officer of the House had conspired to influence legislation was considered as a question of privilege. Volume **III**, section **2628**.
- A proposition to investigate the conduct of certain officers of the House, while they were officers of the preceding House was presented as a matter of privilege. Volume **III**, section **2647**.
- A resolution for the investigation of the conduct of an employee of the House may be presented as a matter of privilege. Volume **III**, section **2646**.
- Charges being made against the Chief Clerk by a Member the House ordered an investigation (footnote). Volume I, section 294.
- In response to charges made in open session, an officer of the Senate appeared voluntarily at the bar and being arraigned declined counsel. Volume **VI**, section **37**.
- An officer of the Senate being charged with authorship of a magazine article prejudicial to the reputations of Members of Congress, was suspended pending an investigation. Volume **VI**, section **37**.

#### CHARGES—Continued.

## (14) Against the House or a Committee.

- The publication by a Member of alleged false and scandalous charges against the House and its Members, which he also reiterated in debate, was held to involve a question of privilege. Volume **III**, section **2637**.
- The House took action as to a Member who reiterated on the floor certain published charges against the House, although other business had intervened. Volume **III**, section **2637**.
- A newspaper article making general charges concerning the proceedings of the House was held not to involve a question of privilege. Volume **III**, section **2639**.
- Charges published as newspaper advertising that "Bad bills pass without reading" and "Steals are attempted" were held so to reflect upon the integrity of the proceeding of the House as to support a question of privilege. Volume **VI**, section **576**.
- A charge of unfair and improper action on the part of a committee has been held to involve a question of privilege. Volume **III**, section **2605**.
- A committee of the House having been charged with improper conduct a Member of the committee was recognized on a question of personal privilege. Volume **III**, section **2606**.
- A charge that a committee has been inactive in regard to a subject committed to it does not constitute a question of privilege. Volume **VIII**, section **2316**.

#### (15) Against the Election of a Senator.

- A memorial to justify an investigation of the title of a Senator to his seat should state the charges and indicate with certainty the character of the evidence. Volume **I**, section **696**.
- A memorial having set forth specifically charges of bribery, and specified evidence in support thereof, the Senate decided to examine a Senator's title to his seat. Volume I, section 692.
- In order to invalidate election of Senator on charge of bribery, it must be shown: (1) That the person elected participated in the bribery or sanctioned it. (2) That by such bribery enough votes were obtained to change the result of the election. Volume **VI**, section **104**.
- The Senate decided to investigate the election of one of its Members on the strength of a memorial formulating specific charges and accompanied by evidence relating thereto. Volume **I**, section **690**.
- A memorial having been filed charging conspiracy and excessive expenditure of money in the election of a Senator, the Senate by resolution authorized an investigation. Volume **VI**, section **165.**
- Charges that the election of a Senator was secured through corrupt practices, investigated and held not to be sustained by evidence. Volume VI, section 106.
- The Senate declined on vague and indefinite charges of corruption to investigate the election of duly returned Members. Volume **VI**, section **87**.
- Charges that corrupt practices were resorted to in procuring election of Senators being retracted and withdrawn, the Senate did not consider it necessary to order an investigation. Volume VI, section 87.
- Discussion as to the extent to which probable cause should be shown to justify the Senate in investigating charges that an election had been procured by bribery. Volume **I**, section **691**.
- Charges made by the bodies of a State legislature were not considered sufficient ground to justify the Senate in investigating the election of one of its Members. Volume **I**, section **691**.
- On the ground that the memorials and accompanying papers presented no allegations that proof existed to support the charges the Senate declined to investigate the election of a Senator. Volume **I**, section **691**.
- Criticism and discussion as to latitude of inquiry permitted in a committee's investigation of the right of a Senator to his seat. Volume **I**, section **693**.

#### CHARGES—Continued.

### (16) Against President and Vice-President.

- In 1837 a committee took the view that the House might inquire into alleged corrupt violations of duty by the Executive only with impeachment in view. Volume **III**, section **1740**.
- The Senate declined to investigate charges against the Vice-President, it being urged that he was subject to impeachment proceedings only. Volume **II**, section **1242**.
- Vice-President Calhoun asked the House, as the grand inquest of the nation, to investigate certain charges made against his conduct as Secretary of War, and the House granted the request. Volume **III**, section **1736**.
- Remarks in debate charging the President with "persistent defamation" of an officer was held by the House to constitute a breach of order. Volume **VIII**, section **2497**.

#### (17) Against Persons not Officers of the Government.

- On the evidence of Members, who in their places gave information of attempts to bribe them, the House issued an order for the arrest of the person charged with the offense. Volume **II**, section **1599**.
- A person being on trial for contempt, both the information given by Members and their testimony were required to be under oath. Volume **II**, section **1602**.
- Instance wherein the House amended its charges against a person already arraigned for contempt. Volume II, section 1600.
- In 1795 the House decided to hear the case of a person arrested for contempt at the bar rather than by a select committee. Volume **II**, section **1602**.
- Form of arraignment of Randall and Whitney in 1795. Volume II, section 1600.
- The House permitted a person arraigned for contempt in 1795 to be represented before the House by counsel. Volume **II**, section **1601**.
- In 1812 the opinion of the House seems to have been against permitting counsel to a contumacious witness arraigned at bar of the House (footnote). Volume **III**, section **1666**.
- The proceedings of an investigating committee having brought out statements reflecting on the character of a person not directly involved in the inquiry and not a Member of either House, the House refused to incorporate his explanation in the report. Volume **III**, section **1736**.
- By direction of the House, the Speaker issued and the Sergeant at Arms served a warrant for the arrest of a person charged with contempt of the House. Volume VI, section 532.
- In 1929 a Senate committee recommended the denial of the privilege of the floor to a newspaper reporter charged with publication of proceedings of an executive session. Volume VI, section 334.

#### (18) Against Judicial and Executive Officers.

- Charges against judges of the United States courts are usually investigated by the Committee on the Judiciary. Volume **IV**, section **4062**.
- The majority of the Judiciary Committee reported a resolution censuring Judge Ricks. Volume III, section 2520.
- Instance wherein a majority of the Judiciary Committee reported a resolution censuring a judge for acts not shown to be with corrupt intent. Volume **III**, section **2519**.
- An official against whom charges were pending having resigned his office, the House committee to which they had been referred made no report. Volume **VI**, section **539**.
- Members of the President's Cabinet whose reputations and conduct have been assailed on the floor of the House have sometimes asked for an investigation. Volume **III**, sections **1734**, **1735**.
- The House in 1824 investigated, on application of the United States minister to Mexico, a controversy on a public matter between him and the Secretary of the Treasury. Volume III, section 1741.
- The House declined to ask of the Executive the removal of an officer whom a committee had found delinquent. Volume **III**, section **2501**.

### CHARGES—Continued.

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#### (18) Against Judicial and Executive Officers-Continued.

- The Speaker has considered it his duty to lay before the House a communication from a suspended consul-general who asked an investigation. Volume **III**, section **1749**.
- In 1807 the House, after mature consideration, declined to investigate charges against the Chief of the Army, but requested the President to make such an inquiry. Volume **III**, section **1726**.
- In 1810 the House, after mature consideration, determined that it had the right to investigate the conduct of General Wilkinson, although he was not an officer within the impeaching power of the House. Volume **III**, section **1727**.
- In 1861 the two Houses, by concurrent action, assumed without question the right to investigate the conduct of the war. Volume III, section 1728.
- the House having investigated charges against General Wilkinson of the Army, the results were transmitted to the President by the hands of a committee. Volume **III**, section **1727**.
- A letter from an individual charging an officer of the Army with corruption was considered and an investigation was ordered. Volume **III**, section **1742**.
- While a committee of the House reported it inexpedient for the House to investigate the charges of a subordinate against a captain in the Navy they expressly asserted the power of the House so to do. Volume **III**, section **1743**.
- Form of resolution authorizing a general investigation of the Departments of the Government in 1876. Volume III, section 2444.

#### (19) Related to Impeachment.—Presented in Memorials.

- The impeachment proceedings in the case of Judge Peck were set in motion by a memorial. Volume III, section 2364.
- The investigation into the conduct of Judge Peck was revived by referring to a committee a memorial presented in a former Congress. Volume **III**, section **2364**.
- Form of memorial praying for an investigation into the conduct of Judge Peck. Volume **III**, section **2364**.
- The investigations into the conduct of Judge Thruston were set in motion by memorials. Volume III, section 2491.
- The memorials submitting the charges against Judge Watrous in 1856 were accompanied by a large amount of documentary evidence. Volume **III**, section **2496**.
- In 1857 memorials before the House in a preceding Congress were reintroduced as a basis for investigation of the conduct of Judge Watrous. Volume **III**, section **2497**.
- The Watrous investigation of 1857 was limited in its scope by the withdrawal from the Judiciary Committee of a memorial containing certain charges. Volume **III**, section **2497**.
- Memorials which had been before preceding Congresses were reintroduced as a basis of the Watrous investigation of 1860. Volume III, section 2499.
- The proceedings in the case of Judge Lawrence were set in motion by a memorial setting forth specific charges. Volume **III**, section **2494**.
- The House referred the charges made against Judge Lawrence in 1839 to a select committee instead of to the Judiciary Committee. Volume **III**, section **2494**.
- In the case of Judge Blodgett the House ordered an investigation upon the presentation of a memorial specifying charges. Volume **III**, section **2516**.
- The Bradford investigation was set in motion by a memorial in which charges were preferred. Volume III, section 2515.
- The Seward investigation was set in motion by a memorial. Volume III, section 2514.
- On receipt of a petition containing charges against a judge, the House in 1796 instituted an investigation. Volume **III**, section **2486**.
- Instance wherein the Speaker presented a petition in which were preferred charges against a Federal judge. Volume **III**, section **2030**.

### CHARGES—Continued.

- (19) Related to Impeachments.—Presented in Memorials—Continued.
  - A petitioner who preferred charges against a Federal judge furnished the certificate of a notary to his signature (footnote). Volume **III**, section **2030**.
  - A memorial addressed to the Speaker and setting forth charges against a civil officer was referred to the Committee on the Judiciary, which recommended an investigation. Volume VI, section 543.

## (20) Related to Impeachment.—Presented on the Responsibility of a Member.

- The impeachment of Mr. Justice Chase was set in motion on the responsibility of one Member of the House sustained by the statement of another Member. Volume **III**, section **2342**.
- On January 7, 1867, President Johnson was formally impeached in the House on the responsibility of a Member. Volume **III**, section **2400**.
- Form of impeachment of a civil officer by a Member on the floor of the House. Volume **III**, section **2398**.
- A Member having impeached the President and presented a resolution of investigation, the Speaker admitted it as a question of privilege. Volume **III**, section **2400**.
- A motion to refer impeachment charges was entertained as a matter of constitutional privilege. Volume VI, section 549.
- The House refused in 1843 to impeach John Tyler, President of the United States, on charges preferred by a Member. Volume **III**, section **2398**.
- In debating a proposition to impeach the President of the United States a wide latitude was permitted to a Member in preferring charges. Volume **V**, section **5093**.
- A member proposing impeachment is required to present definite charges before proceeding in debate. Volume VI, section 536.
- A Member on his authority as a Member of the House impeached Judge Hanford and offered a resolution providing for investigation of charges. Volume **VI**, section **526**.

## (21) Related to Impeachment.—Arising from Inquiry by a Committee.

- The impeachment of President Johnson was set in motion by a resolution authorizing a general investigation as to the execution of the laws. Volume **III**, section **2408**.
- The impeachment of President Johnson was first proposed indirectly through general investigations. Volume **III**, section **2399**.
- The first attempt to impeach Andrew Johnson, President of the United States. Volume III, sections 2399-2407.
- A committee empowered to investigate generally reported a resolution for the impeachment of Secretary Belknap. Volume III, section 2444.
- The impeachment of Secretary Belknap was set in motion through the findings of a committee empowered to investigate generally. Volume **III**, section **2444**.
- A Member of the House presented specific charges against Judge Boarman to the Judiciary Committee, which had been empowered to investigate the judiciary generally. Volume **III**, section **2517**.
- The investigation of the conduct of Judge Jenkins was suggested by a resolution offered by a Member and referred to the Judiciary Committee. Volume **III**, section **2519**.
- A special committee having been created to investigate charges, a member supplemented the proceedings by rising to a question of privilege in the House and proposing impeachment. Volume **VI**, section **550**.

#### (22) Related to Impeachment.—Arising from Common Fame, Action of Legislatures, etc.

- In instituting impeachment proceedings it is necessary first to present the charges on which the proposal is based. Volume **VI**, section **549**.
- Instance wherein the House ordered an investigation of the conduct of a judge without a statement of charges, but in a case wherein common fame had made the facts known. Volume **III**, section **2506**.

#### CHARGES-Continued.

# (22) Related to Impeachment.—Arising from Common Fame, Action of Legislatures, etc.— Continued.

- In response to a resolution of the House, the President transmitted to the Judiciary Committee of the House charges filed against Judge Archbald and all papers relating thereto with a message suggesting that they be not laid before the House until examined by the committee. Volume **VI**, section **498**.
- English precedents reviewed in the Chase case on the question of ordering an investigation on the strength of common rumor. Volume **III**, section **2342**.
- It being declared by common fame that Judge Humphreys had joined the foes of the Government the House voted to investigate his conduct. Volume **III**, section **2385**.
- The House, on the strength of a newspaper statement, ordered an investigation looking toward the impeachment of a Justice of the Supreme Court. Volume **III**, section **2503**.
- The inquiry as to Judge Toulmin was set in motion by action of a grand jury forwarded by a Territorial legislature. Volume **III**, section **2488**.
- The investigation of Judge Bruin's conduct was set in motion by charges preferred by a Territorial legislature. Volume **III**, section **2487**.
- Charges of impeachment may not be denied presentation because of generality in statement. Volume VI, section 536.
- Instance wherein charges were presented against a judge in three Congresses. Volume **III**, section **2490**.

### (23) Related to Impeachment.—Decision to Investigate Without Examination of.

- Discussion as to the degree of definiteness of charges required to justify the House in ordering an investigation. Volume **III**, section **2469**.
- In the case of Mr. Justice Chase the House after long debate and a review of precedents decided to order investigation, although Members could give only hearsay evidence as to the facts. Volume III, section 2342.
- The House declined to state by the way of preamble its reason for investigating the conduct of Justice Chase and Judge Peters. Volume III, section 2342.
- The House voted to investigate the conduct of President Johnson on the strength of charges made by a Member on his own responsibility only. Volume **III**, section **2400**.
- The House in 1852, on the strength of a memorial setting forth charges, investigated the conduct of Judge Watrous with a result favorable to him. Volume **III**, section **2495**.
- In the investigation of 1856 the Judiciary Committee made a report favoring impeachment on the strength of memorials and without the power to compel testimony being given by the House. Volume **III**, section **2496**.
- The House ordered an investigation of the conduct of Judge Ricks on the strength of charges preferred in a memorial. Volume **III**, section **2520**.
- The House declined to have the impeachment of Judge Swayne considered by a committee before ordering an investigation. Volume **III**, section **2469**.
- The House decided to investigate the conduct of Judge Smith on assurance of a Territorial Delegate that the person making the charges was reliable. Volume **III**, section **2490**.

### (24) Related to Impeachment.-Examination of, Before Ordering Inquiry.

The House sometimes refers for preliminary inquiry a memorial praying impeachment, and sometimes orders investigation at once. Volume **III**, section **2491**.

- The House decided formally to investigate the conduct of Judge Peck only after the Judiciary Committee had examined the memorial. Volume **III**, section **2364**.
- In 1825 the House preferred that charges against a judge should be investigated by a committee. Volume III, section 2491.
- The House in the Bruin case declined to impeach before it had made an investigation by its own committee. Volume III, section 2487.
- The memorial setting forth charges against Judge Lawrence was referred for examination before an investigation was ordered. Volume **III**, section **2494**.

### CHARGES—Continued.

- (24) Related to Impeachment.—Examination of, Before Ordering Inquiry—Continued.
  - In the case of Judge Conkling the memorial preferring charges was referred to the Judiciary Committee for examination before an investigation was ordered. Volume **III**, section **2492**.
  - The House voted to investigate the conduct of Judge Delahay after the Judiciary Committee had examined the charges in a memorial. Volume **III**, section **2504**.
  - Memorials containing charges against Judge Store were referred to the Judiciary Committee for examination before the House voted a formal investigation. Volume **III**, section **2513**.
  - In Judge Toulmin's case the House, after investigating in a preliminary way, declined to order a formal investigation. Volume **III**, section **2488**.
  - The House declined to order an investigation of Consul West on evidence presented by a member and referred the subject to a committee. Volume **III**, section **2502**.

## (25) Related to Impeachment.—Authorization of Inquiry.

- The House declined to institute impeachment proceedings before a committee had examined specially whether or not there was ground for impeachment. Volume **III**, section **2501**.
- The House referred to the Committee on Reconstruction the evidence taken by the Judiciary Committee in the first attempt to impeach President Johnson. Volume **III**, section **2408**.
- In 1892 the House referred to the Judiciary Committee the evidence taken in the Boarman investigation of 1890 as material in a new investigation. Volume **III**, section **2518**.
- Form of resolutions authorizing the Chase and Peters investigation in 1804. Volume III, section 2342.
- Form of resolution authorizing the investigation into the conduct of Judge Jenkins. Volume III, section **2519**.
- Form of resolution instructing the Judiciary Committee to examine the charges against Judge Swayne. Volume **III**, section **2469**.
- Two of the seven members of the committee for the Chase investigation were from the number opposing the investigation. Volume **III**, section **2342**.

#### (26) Related to Impeachment.—Rules of Evidence in Conducting Inquiry.

- Discussion of the proper mode of examination in an investigation with view to impeachment. Volume III, section 2497.
- In the Peck case to the House, with a view to English precedents, discussed the nature of the inquiry preliminary to impeachment. Volume **III**, section **2366**.
- The rule as to the pertinency of evidence to the charges was enforced in the investigation of Judge Swayne's conduct. Volume **III**, section **2471**.
- The most liberal latitude was allowed in the examination of witnesses before the committee which investigated the conduct of Judge Blodgett. Volume **III**, section **2516**.
- The inquiry of 1890 into the conduct of Judge Boarman was conducted according to the established rules of evidence. Volume **III**, section **2517**.
- In the first investigation of the conduct of President Johnson the committee relaxed the strict rules of evidence. Volume III, section 2403.
- In the Watrous investigation of 1856 the Judiciary Committee, following precedents, reported the evidence, but made no specific charges. Volume **III**, section **2496**.
- An opinion of the Judiciary Committee that a person under investigation with a view to impeachment may not be compelled to testify. Volume **III**, section **2514**.
- Following the Chase precedents the committee refrained from giving their reasons for concluding that Judge Peck should be impeached. Volume **III**, section **356**.

#### (27) Related to Impeachment.—Ex Parte Inquires.

Discussion of precedents in relation to ex parte investigation with a view to impeachment including the case of President Johnson. Volume III, section 2511.

#### CHARGES—Continued.

- (27) Related to Impeachment.—Ex Parte Inquires—Continued.
  - The Watrous report of 1856 led to a debate as to the propriety of ex parte investigations, and to a citation of English and American precedents. Volume **III**, section **2496**.
  - It does not appear that President Johnson sought to be represented before the Committee making the first investigation. Volume **III**, section **2403**.
  - The investigation which resulted in the impeachment of Justice Chase was entirely ex parte. Volume III, section 2343.
  - In Judge Peck's case the committee proceeded on the theory of an ex parte inquiry. Volume III, section 2366.
  - Judge Peck was not permitted to bring witnesses before the House committee, but cross-examined and filed a statement. Volume **III**, section **2366**.
  - After an ex parte investigation the House voted to impeach Judge Humphreys. Volume III, section 2385.
  - In the Watrous investigation of 1860 the Judiciary Committee proceeded ex parte. Volume **III**, section **2499**.
  - The investigation of the conduct of Judge Watrous in 1856 was conducted entirely ex parte, but the evidence was documentary and voluminous. Volume **III**, section **2496**.

#### (28) Related to Impeachment.—Accused Presents Evidence During Inquiry.

- The committee which ascertained questionable facts concerning the conduct of Secretary Belknap gave him opportunity to explain, present witnesses, and cross-examine witnesses. Volume III, Section 2445.
- The committee investigating Judge Watrous in 1857 appears to have informally permitted the accused to adduce testimony. Volume **III**, Section **2497**.
- In investigating charges of an impeachable offense the committee permitted the accused to be represented by counsel and have process to compel testimony. Volume **III**, Section **1736**.
- The Durell investigation was postponed in the Forty-Second Congress because there was no time to permit Judge Durell to present testimony. Volume **III**, Section **2507**.
- In the investigation into the conduct of Judge Delahay he was permitted to present testimony. Volume III, Section 2504.
- At the investigation of 1892 Judge Boarman testified and was cross-examined before the committee. Volume III, Section 2518.
- In the investigation of Judge Ricks the respondent made a statement before the committee and offered testimony in his own behalf. Volume **III**, Section **2520**.
- In investigating the conduct of Judge Swayne both complainants and accused were permitted to introduce sworn testimony. Volume **III**, Section **2470**.
- The committee investigating Judge Swayne took testimony in the judge's district as well as in Washington. Volume **III**, Section **2470**.
- In the second investigation Judge Swayne testified on his own behalf and was cross-examined. Volume III, Section 2471.
- In the investigation of Judge Blodgett both the complainants and the respondent were represented by counsel and produced testimony before the committee. Volume **III**, Section **2516**.

#### (29) Related to Impeachment.—Explanations by the Accused to the House or Committee.

- The House declined to vote the impeachment of the judge who had not been heard before the investigating committee. Volume **III**, Section **2511**.
- In the investigation of Judge Peck the respondent cross-examined witnesses and addressed the committee. Volume III, Section 2365.
- In the investigation of 1857 the committee formally permitted Judge Watrous to file a written explanation and cross-examine witnesses in person or by counsel. Volume III, Section 2497.

#### CHARGES—Continued.

# (29) Related to Impeachment.—Explanations by the Accused to the House or Committee— Continued.

- Judge Boarman made a sworn statement or answer to the committee investigating his conduct in 1890, but did not testify. Volume III, section 2517.
- During the investigation of Judge Thurston with a view to impeachment he was present and crossexamined. Volume **III**, section **2491**.
- Judge Peck, threatened with impeachment, transmitted to the House a written argument, which was ordered to be read. Volume **III**, section **2366**.
- Judge Peck, threatened with impeachment, was permitted to make to the House a written or oral argument. Volume III, section 2366.
- After the report on his conduct by a committee Judge Watrous presented to the House a memorial embodying his defense, and it was ordered printed and laid on the table. Volume **III**, section **2497**.
- The House declined to print with the evidence in the Peck investigation the memorial or the address of respondent. Volume **III**, section **2365**.
- In the Watrous investigation of 1857 the written explanation of the accused was printed as part of the report. Volume **III**, section **2497**.
- An official against whom charges of impeachment were pending asked leave and was allowed to file an answer. **VI**, section **537**.

# (30) Related to Impeachment.—Counsel for Accused during Inquiry.

- It is for the House to say whether or not a person whose conduct is being investigated shall be allowed to appear before the committee by counsel. Volume **III**, section **2501**.
- In the investigation of 1852 Judge Watrous, the accused, was permitted to appear before the committee with counsel (footnote). Volume **III**, section **2495**.
- In the Seward investigation the respondent was represented by counsel and in person before the committee. Volume **III**, section **2514**.
- In the investigation of the conduct of Judge Swayne the accused was present in person with counsel and argued his own case. Volume **III**, section **2470**.

#### (31) Related to Impeachment.—Power of Inquiry Delegated to a Subcommittee.

- A subcommittee visited Louisiana and took testimony against and for Judge Boarman. Volume III, section 2517.
- The Member who lodged charges against Judge Boarman conducted the case against him before the subcommittee. Volume III, section 2517.
- The closing arguments in the Swayne investigation were heard before the subcommittee which had taken the evidence. Volume **III**, section **2471**.
- The Judiciary Committee was empowered in the Delahay case to take testimony in Kansas through a subcommittee. Volume **III**, section **2504**.
- A subcommittee with power to send for persons and papers was sent to Louisiana to investigate the conduct of Judge Durell. Volume **III**, section **2508**.
- A minority of the Judiciary Committee were authorized to take testimony in the Watrous case. Volume III, section 2499.

### (32) Related to Impeachment.—Evidence Justifying the House to Proceed.

- The Commons, in impeaching, usually pass a resolution containing a criminal charge against the accused and direct a Member to impeach him by oral accusation before the Lords. Volume III, section 2026.
- In the Watrous case the House discussed whether or not ascertainment of probable cause justified proceeding in impeachment. Volume **III**, section **2498**.
- After the investigation of 1857 the House decided that the evidence did not justify the impeachment of Judge Watrous. Volume **III**, section **2498**.
- In reporting in favor of impeaching Judge Peck the committee submitted transcripts of testimony. Volume III, section 2365.

#### Charges-Continued.

- (32) Related to Impeachment.—Evidence Justifying the House to Proceed—Continued.
  - The Thirty-ninth Congress having expired during investigation of President Johnson's conduct, the House in the next Congress directed the Judiciary Committee to resume the investigation. Volume **III**, section **2401**.
  - In the Watrous investigation of 1860 the Judiciary Committee, without special leave, considered the evidence and reports in preceding Congresses relating to this case. Volume III, section **2499.**
  - In the first attempt to impeach President Johnson the investigation was made by the Judiciary Committee. Volume **III**, section **2400**.
  - An instance wherein a committee charged with the investigation reported articles with the resolution of impeachment. Volume **III**, section **2514**.
  - A resolution directing the Judiciary Committee to resume an investigation with a view to an impeachment was held to be privileged. Volume **III**, section **2401**.
  - A question as to whether a vice consul-general is such an officer as is liable to impeachment. Volume **III**, section **2515**.
  - The impeachment of Judge Swayne was postponed to the next session of Congress for further investigation. Volume III, section 2471.

In the first inquiry the House decided not to impeach President Johnson. Volume III, section 2407.

- According to the parliamentary law the respondent, on accusation for misdemeanor, may answer the articles of impeachment by person, or by writing, or by attorney. Volume **III**, section **2120**.
- A committee, after investigation of impeachment charges referred to it by the House, recommended that no further action be taken thereon. Volume **VI**, section **533**.

#### (33) Related to Impeachment.-Nature of, as Required Under the Constitution.

- Review of impeachments in Congress showing the nature of charges upon which impeachments have been brought and judgments of the Senate thereon. Volume **VI**, section **466**.
- Although the charges in the articles impeaching President Johnson were at first narrowed to a few charges, there was a protest against the theory that only an indictable offense was impeachable. Volume **III**, section **2416**.
- The question whether impeachment must be confined to indictable offenses was in issue as to the second report favoring impeachment of President Johnson. Volume **III**, section **2410**.
- The committee reporting the second proposition to impeach President Johnson disagreed as to the grounds thereof. Volume III, section 2410.
- As reported from the committee the articles impeaching President Johnson were confined to a few facts chiefly concerning Secretary Stanton. Volume **III**, section **2416**.
- The full report justifying the proposition to impeach President Johnson. Volume III, section 2409.
- In the first attempt to impeach President Johnson the minority of the Judiciary Committee held that an indictable offense must be charged. Volume **III**, section **2406**.
- Whether or not an offense must be indictable under a statute in order to come within the impeaching power was discussed fully in the first attempt to impeach President Johnson. Volume **III**, section **2405**.
- The first attempt to impeach President Johnson was based on the salient charge of usurpation of power, with many specifications. Volume **III**, section **2404**.
- The impeachment of Judge Peck was only for "high misdemeanors in office." Volume III, section 2367.
- In 1890 the Judiciary Committee concluded that Judge Boarman should be impeachment for an act in violation of the statute. Volume III, section 2517.
- The majority of the Judiciary Committee recommended the impeachment of Judge Busteed principally for nonresidence. Volume III, section 2512.

## CHARGES-Continued.

- (33) Related to Impeachment.—Nature of, as Required Under the Constitution—Continued. A statement as to the sentiments of the House on the nature of the power of impeachment during the first and second attempts to impeach President Johnson. Volume III, section 2416.
- (34) Related to Impeachment.—Investigations of Judges.
  - A judge against whom impeachment proceedings were instituted refrained from the exercise of judicial functions from the date of the filing of the charges. Volume **VI**, section **550**.
  - The investigation into the conduct of Aleck Boarman, United States judge for the western district of Louisiana. Volume III, sections 2517, 2518.
  - The inquiry into the conduct of J. G. Jenkins, United States circuit judge for the seventh circuit. Volume III, section 2519.
  - The investigation into the conduct of William Storey, United States judge for the western district of Arkansas. Volume III, section 2513.
  - The investigation into the conduct of Charles T. Sherman, district judge of the United States for the northern district of Ohio. Volume III, section 2511.
  - The investigation into the conduct of Richard Busteed, United States district judge for Alabama. Volume III, section 2512.
  - The investigation of the conduct of Edward H. Durell, United States district judge for Louisiana. Volume III, sections 2506–2509.
  - The impeachment of Mark H. Delahay, United States district judge for Kansas. Volume III, sections 2504, 2505.
  - The investigation of the conduct of Judge Thomas Irwin in 1859. Volume III, section 2500.
  - The investigation into the conduct of John C. Watrous, United States judge for the district of Texas. Volume III, sections 2495-2499.
  - The conduct of Judge Watrous was the subject of reports, favorable and unfavorable, in four Congresses. Volume **III**, sections **2495–2499**.
  - The investigation into the conduct of Judge P. K. Lawrence, 1839. Volume III, section 2494.
  - The investigation of the conduct of Benjamin Johnson, a judge of the superior court of the Territory of Arkansas, in 1833. Volume **III**, section **2493**.
  - The inquiry into the conduct of Judge Peter B. Bruin in 1808. Volume III, section 2487.
  - The investigation into the conduct of Augustus J. Ricks, United States judge for the northern district of Ohio. Volume **III**, section **2520**.
  - The inquiry into the conduct of Judge Harry Toulmin in 1811. Volume III, section 2488.
  - The investigations into the conduct of Judge Joseph L. Smith in 1825 and 1826. Volume III, section **2490**.
  - The inquiry into the conduct of Judges William P. Van Ness, Mathias B. Tallmadge, and William Stephens in 1818. Volume **III**, section **2489**.
  - The investigations into the conduct of Judge Buckner Thruston in 1825 and 1837. Volume **III**, section **2491**.
  - The investigation of the conduct of Richard Peters, United States district judge for Pennsylvania, in 1804. Volume III, section 2342.
  - The investigation of the conduct of Henry W. Blodgett, United States judge for the northern district of Illinois. Volume **III**, section **2516**.
  - The impeachment and trial of Robert W. Archbald. Volume VI, sections 498-512.
  - The impeachment and trial of Harold Louderback. Volume VI, sections 513-524.
  - The inquiry into the conduct of Lebbeus R. Wilfley, Judge of United States Court for China. Volume VI, section 525.
  - The inquiry into the conduct of Judge Cornelius H. Hanford, United States Circuit judge for the western district of Washington, in 1912. Volume **VI**, section **526**.
  - The investigation into the conduct of Judge Emory Speer. Volume VI, section 527.
  - The investigation into the conduct of Daniel Thew Wright, associate justice of the Supreme Court of the District of Columbia. Volume **VI**, section **528**.

### CHARGES-Continued.

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- (34) Related to Impeachment-Investigations of Judges-Continued.
  - The investigation into the conduct of Alston G. Dayton, United States district judge for the northern district of West Virginia in 1915. Volume **VI**, section **529**.
  - The investigation of the conduct of Judge Kenesaw Mountain Landis. Volume VI, section 535.
  - The investigation into the conduct of William E. Baker, United States district judge for the northern district of West Virginia. Volume VI, section 543.
  - The inquiry into the conduct of Judge George W. English, United States judge for the eastern judicial district of Illinois. Volume **VI**, section **544–547**.
  - The inquiry into the conduct of Judge Frank Cooper, in 1927. Volume VI, section 549.
  - The inquiry into the conduct of Francis A. Winslow, judge of the southern district of New York, in 1929. Volume VI, section 550.
  - The inquiry into the conduct of Harry B. Anderson, judge of the western district of Tennessee, in 1930. Volume VI, section 551.
  - The inquiry into the conduct of Grover M. Moscowitz, judge for the eastern district of New York, in 1930. Volume VI, section 552.
  - The inquiry into the conduct of Harry B. Anderson, United States judge for the western district of Tennessee, in 1931. Volume VI, section 542.

# (35) Related to Impeachment.—Investigation of Other Officers.

- The inquiry as to the conduct of Schuyler Colfax, Vice-President of the United States. Volume III, section 2510.
- The investigation into the conduct of George F. Seward, late consul-general at Shanghai. Volume III, section 2514.
- The investigation into the conduct of Oliver B. Bradford, late vice counsel-general at Shanghai. Volume III, section 2515.
- The investigation into the conduct of Henry A. Smythe, collector of the port of New York. Volume III, section 2501.
- The proposition to inquire into the conduct of William B. West, consul at Dublin. Volume III, section 2502.
- The investigation into the conduct of H. Snowden Marshall, United States district attorney for the southern district of New York. Volume VI, sections 530–534.
- The investigation of charges against Attorney General Harry M. Daugherty. Volume VI, sections 536-538.
- The inquiry into the conduct of Clarence C. Chase, collector of customs at the port of El Paso. Volume VI, section 539.
- The investigation into the conduct of Frederick A. Fenning, a commissioner of the District of Columbia, in 1926. Volume VI, section 548.
- Proposed inquiry into the eligibility of Andrew W. Mellon to serve as Secretary of the Treasury, in 1932. Volume VI, section 540.
- A proposal to investigate the official conduct of the President of the United States judge (President Hoover) with a view to impeachment was laid on the table. Volume **VI**, section **541**.

#### (36) Related to Impeachment.—Against Senators Sitting in the Trial.

- The House determined to investigate an allegation that the decision of the Senate in an impeachment case had been determined by improper influences. Volume **III**, section **1744**.
- An attempt of the House to investigate alleged corruption in connection with the vote of Senators during the Johnson trial was the subject of discussion and investigation in the Senate. Volume **III**, section **2064**.

### (37) Committee Methods in Examining.-Ex Parte Inquiry Not Favored.

At the first investigation of charges against General Wilkinson the proceedings were ex parte, but at the second inquiry the House voted that he should be heard in his defense. Volume III, section 1727.

### CHARGES—Continued.

- (37) Committee Methods in Examining.-Ex Parte Inquiry Not Favored-Continued.
  - The committee investigating charges against Secretary of the Treasury W. H. Crawford permitted him to be represented by counsel and to produce testimony. Volume **III**, section **1741**.
  - In the investigation of the qualifications of Brigham H. Roberts the committee permitted his presence and suggestions during discussion of the plan and scope of the inquiry. Volume I, section 475.
  - Witnesses were examined under oath and in the presence of Brigham H. Roberts during the committee's investigation of his qualifications. Volume **I**, section **475**.
  - In considering the qualifications of Brigham H. Roberts the committee tendered to him the opportunity to testify in his own behalf. Volume **I**, section **475**.
  - A Member whose qualifications were questioned was permitted to be present before the committee, cross-examine, and offer counter proofs. Volume **I**, section **420**.
  - A person who had assaulted a Member was permitted to be present at the investigation by a select committee and cross-examine witnesses. Volume **II**, section **1620**.
  - Members testifying in the case of Mathew Lyon, who was threatened with expulsion, were sworn and cross-questioned by Mr. Lyon. Volume II, section 1643.
  - Stanley Matthews, a Senator from Ohio, was sworn and examined before a Senate committee appointed to investigate his conduct. Volume **III**, section **1837**.

# (38) Committee Methods in Examining.—Rules of Evidence, etc.

- Discussion as to the rules which should govern the admission of evidence before a legislative committee of investigation. Volume **III**, section **1838**.
- (Investigating committees do not always confine themselves within the strict rules of evidence. Volume III, section 1736.
- Complaint in the Smoot investigation that the rules of evidenced were not adhered to by the Senate committee. Volume I, section 481.
- Instance wherein a Member of the House not a member of the committee was permitted to examine a witness. Volume III, section 2403.
- Latitude permitted by an investigating committee to the counsel of an executive officer who had been implicated by the terms of the resolution creating the committee. Volume III, section 1788.
- A Member making charges which result in an investigation, the committee usually call upon him first to present the facts within his knowledge. Volume **II**, section **1362**.
- Early instance wherein testimony in a case of breach of privilege was heard before a select committee. Volume II, section 1643.
- A form of subpoena issued in 1834 and criticized as defective. Volume III, section 1732.

# (39) Or Taxes on the People.

- All propositions involving a tax or charge on the people are considered in Committee of the Whole. Volume **IV**, section **4792**.
- Taxes relating to bank circulation have not been considered such tax or charge upon the people as required consideration in Committee of the Whole. Volume **IV**, sections **4854**, **4855**.

#### CHARTS.

Bills relating to ocean derelicts, lumber rafts, and hydrographic office charts have been reported by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4105**.

## CHASE, ELECTION CASE OF.

The election case of Owen G. Chase, claiming a seat as Delegate from the Territory of Cimarron in the Fiftieth Congress. Volume I, section 412.

## CHASE, JUSTICE, IMPEACHMENT.

The impeachment and trial of Samuel Chase, Associate Justice of the Supreme Court of the United States in 1804. Volume III, sections 2342-2363.

### CHASE, SALMON P., of Ohio, Chief Justice Presiding at the Trial of the President.

- (1) Time of taking his seat.
- (2) gives a casting vote.
- (3) Decisions by.—On general questions of order.
- (4) Decisions by.—As to method of presenting testimony.
- (5) Decisions by.—On questions of evidence sometimes overruled.
- (6) Decisions by.—On questions of evidence generally.
- (7) Decisions by.—As to final question and judgment.

### (1) Time of Taking His Seat.

- In the Johnson trial the articles of impeachment were presented before the Chief Justice had taken his seat, although he had filed his written dissent from such procedure. Volume III, section 2057.
- Written dissent of the Chief Justice from views taken by the Senate as to its constitutional functions in an impeachment trial. Volume **III**, section **2057**.

### (2) Gives a Casting Vote.

During the Johnson trial Chief Justice Chase gave a casting vote on incidental questions, and the Senate declined to declare his incapacity to vote. Volume **III**, section **2067**.

### (3) Decisions by.-On General Questions of Order.

- At the Johnson trial the Chief Justice felt constrained to submit to the Senate for decision a question of order affecting the organization. Volume **III**, sections **2100–2102**.
- An order for postponement of an impeachment was held in order after the organization of the Senate for the trial. Volume **III**, section **2077**.
- The Chief Justice held, in the Senate sitting for the trial of President Johnson, that the Journal should be read before other proceedings. Volume **III**, section **2424**.
- At the Johnson trial the Chief Justice ruled that one point of order might not be made while another was pending. Volume III, sections 2100-2102.
- The Chief Justice ruled during the Johnson trial that a proposed order should, under the Senate practice, lie over one day before consideration. Volume III, section 2135.
- The hour of meeting of the Senate sitting for an impeachment trial being fixed, a motion to adjourn to a different hour is not in order. Volume **III**, section **2071**.
- In the Senate sitting for an impeachment trial no debate is in order pending a question of adjournment. Volume **III**, section **2073**.
- In the Johnson trial the Chief Justice held that the motion to adjourn took precedence of a motion to fix the day to which the Senate should adjourn. Volume **III**, section **2072**.
- According to the best considered practice the Senate sitting for an impeachment trial does not obtain the use of Senate archives without an order made in legislative session. Volume III, sections 2111, 2112.
- The Chief Justice held in the Johnson impeachment that both managers and counsel might be heard on a motion of a Senator to fix the time for the trial to begin. Volume **III**, section **2426**.
- After elaborate investigation it was held that the opening and closing arguments on incidental questions in impeachment trials belong to the side making the motion or objection. Volume III, sections 2136-2139.
- On an order presented by a Senator in the course of an impeachment trial it was held that Senators might debate only in secret session. Volume **III**, section **2207**.

# (4) Decisions by.—As to Methods of Presenting Testimony.

- In the Johnson trial the Chief Justice held that evidence might be introduced during final arguments only by order of the Senate. Volume **III**, section **2166**.
- Chief Justice Chase finally held in the Johnson trial that the mangers might object to a witness answering a question put by a Senator. Volume **III**, sections **2182**, **2183**.
- The presentation and reading of a document during introduction of evidence in an impeachment trial was held not to preclude an objection as to its admissibility. Volume III, section 2200.

## CHASE, SALMON P., of Ohio, Chief Justice Presiding at the Trial of the President— Continued.

## (4) Decisions by.—As to Methods of Presenting Testimony—Continued.

- The Chief Justice held in the Johnson trial that offer of documentary proof should state its nature only, but that the Senate might order it to be read in full before acting on the objection. Volume III, section 2202.
- Decisions as to the extent to which a witness in an impeachment trial may use memoranda to refresh his memory. Volume III, sections 2203, 2204.
- The Chief Justice held in the Johnson trial that a witness recalled to answer a question by a Senator might be reexamined by counsel for respondent. Volume **III**, section **2214**.
- The Chief Justice declined to rule finally that cross-examination of a witness in an impeachment trial should be concluded before his dismissal. Volume **III**, section **2214**.

#### (5) Decisions by.—On Questions of Evidence Sometimes Overruled.

- In the Johnson trial Chief Justice Chase held that the managers might not appeal from a decision of the Presiding Officer as to evidence. Volume **III**, section **2084**.
- Instances in the Johnson trial wherein the decisions of the Chief Justice on questions of evidence were overruled. Volume **III**, sections **2222**, **2338**.
- Instances of decisions by the Chief Justice on questions of evidence during the Johnson trial. Volume III, sections 2232, 2287-2291.

# (6) Decisions by.—On Questions of Evidence Generally.

- By a majority of one of the Senate in the Johnson trial sustained the Chief Justice, ruling that evidence as to the respondent's declaration of intent made at the time of the act was admissible. Volume **III**, section **2240**.
- In the Johnson trial the Senate sustained the Chief Justice in admitting as showing intent, on the principle of res gestae, evidence of respondent's verbal statement of the act to his Cabinet. Volume III, section 2242.
- Comment of the Chief Justice on the Senate's decisions on evidence as to respondent's declarations at or near the time of the act. Volume III, section 2244.
- The Chief Justice was sustained in admitting during the Johnson trial evidence of an act after the fact as showing intent. Volume **III**, section **2246**.
- In the Johnson trial the Chief Justice ruled that an official message transmitted after the act was not admissible as evidence to show intent. Volume **III**, section **2245**.
- The Chief Justice admitted during the Johnson trial as showing intent a question as to action by the respondent, although taken after impeachment. Volume **III**, section **2247**.
- In the Johnson trial the Chief Justice was sustained in admitting as evidence the warrant and papers in a legal proceeding to which respondent was related but not a party directly. Volume III, sections 2272, 2273.
- In the Johnson trial, the Senate sustained the Chief Justice in admitting as evidence of a general practice tabular statements of documents relating to particular instances. Volume **III**, section **2258**.

# (7) Decisions by.—As to Final Question and Judgment.

- Views of the Chief Justice on form of final question in the Johnson trial and on division of the articles for voting. Volume **III**, section **2439**.
- The Senate, overruling the Chief Justice, decided that a motion to adjourn over was in order during the voting on the articles in the Johnson trial. Volume **III**, section **2441**.
- Before announcing the adjournment voted by the Senate the Chief Justice directed the Clerk to enter a judgment of acquittal of President Johnson. Volume **III**, section **2443**.

# CHAVES.

The New Mexico case of Chaves v. Clever in the Fortieth Congress. Volume I, sections 541, 542.

## CHEATHAM.

The North Carolina election case of Cheatham v. Woodard in the Fifty-fourth Congress. Volume II, section 1083.

#### CHECKS.

Bills for the redemption of lost bonds, checks, and coupons are reported by the Committee on Claims. Volume IV, section 4266.

#### CHEESE.

While the Committee on Agriculture has jurisdiction of revenue legislation affecting oleo-margarine, the Ways and Means Committee has retained jurisdiction as to revenue bills affecting tobacco, lard, cheese, etc. Volume **IV**, section **4022**.

### CHEESEBOROUGH.

The New York election case of Cheeseborough v. McClellan from New York in the Fifty-fourth Congress. Volume I, section 743.

## CHESTER.

In 1857 the House arrested and arraigned at its bar Joseph L. Chester, a contumacious witness. Volume III, section 1670.

## CHIEF CLERK.

- The Clerk being incapacitated the House authorized the chief assistant clerk to attest a warrant and exercise the other functions of the Clerk. Volume **I**, section **287**.
- The Clerk having died, the House at once elected a successor, declining to have the Chief Clerk fill the vacancy temporarily. Volume **I**, section **236**.
- Charges being made against the Chief Clerk by a Member the House ordered an investigation (footnote). Volume I, section 294.

#### CHIEF JUSTICE.

- (1) Reception of, by the House and ceremonies in House at death of.
- (2) In impeachment trials.—Functions, title, etc.
- (3) In impeachment trials.—Attendance of.
- (4) In impeachment trials.—Duty and authority as presiding officer.
- (5) In impeachment trials.—Takes and administers the oath when presiding.
- (6) In impeachment trials.—Sometimes administers oath when not presiding.
- (7) In impeachment trials.—Decisions as to questions of order.
- (8) In impeachment trials.—Decisions and appeals as to questions of evidence.
- (9) In impeachment trials.—Decisions as to evidence to show intent, etc.
- (10) In impeachment trials.—The vote of.

# (1) Reception of, by the House and ceremonies in House at death of.

- A newly appointed Chief Justice of the United States Supreme Court was received informally by the House. Volume **V**, section **7080**.
- Ceremonies on the occasions of the deaths of a Chief Justice and Associate Justices of the Supreme Court of the United States. Volume **VIII**, section **3586**.

# (2) In Impeachment Trials.—Functions, Title, etc.

- When the President of the United States is impeached the Chief Justice of the Supreme Court presides. Volume **III**, section **2082**.
- The Constitution requires the Chief Justice to preside when the President of the United States is tried before the Senate. Volume **III**, section **2055**.
- Title by which the Chief Justice is addressed while presiding at an impeachment trial. Volume III, section 2065.
- Written dissent of the Chief Justice from views taken by the Senate as to its constitutional functions in an impeachment trial. Volume **III**, section **2057**.
- The Senate, as a Senate and not as a court, adopted rules for the Johnson trial, but on the insistence of the Chief Justice adopted them when organized for the trial. Volume **III**, section **2057**.
- Having disagreed as to the form of final question in the Johnson trial the Senate left it to the Chief Justice. Volume III, section 2438.

#### CHIEF JUSTICE—Continued

### (3) Impeachment Trials.—Attendance of.

- When the Chief Justice is to preside at an impeachment trial the Presiding Officer of the Senate is requested by rule to give him notice of time and place and request his attendance. Volume III, section 2082.
- Resolution providing for introduction of the Chief Justice and the organization of the Senate for the trial of President Johnson. Volume **III**, section **2421**.
- The ceremonies of inducting the Chief Justice and organizing the Senate for the trial of President Johnson. Volume III, section 2422.
- The notice to the Chief Justice to meet the Senate for the trial of President Johnson was delivered by a committee of three Senators, who were his escort also. Volume **III**, section **2421**.
- During the trial of the President the chief Justice was escorted to the chair by the chairman of the committee of the Senate. Volume **III**, section **2427**.
- The Senate by rule have implied that the Chief Justice attend and presides only after the article of impeachment have been presented. Volume **III**, section **2082**.
- In the Johnson trial the articles of impeachment were presented before the Chief Justice had taken his seat, although he had filed his written dissent from such procedure. Volume III, section **2057**.

### (4) In Impeachment Trials.—Duty and Authority as Presiding Officer.

- The Presiding Officer of the Senate announces the hour for sitting in an impeachment trail, and the presiding officer on the trial directs proclamation to be made and the trial to proceed. Volume **III**, section **2069**.
- In impeachments the Presiding Officer of the Senate is empowered by rule to make and issue by himself or by the Secretary authorized orders, writs, precepts, and regulations. Volume III, section 2083.
- During an impeachment trial the presiding officer on the trial directs all forms not otherwise specially provided for. Volume **III**, section **2084**.
- In impeachment trials all motions made by the parties or counsel are addressed to the presiding officer, and must be in writing if required. Volume **III**, section **2131**.
- The presiding officer in an impeachment trial is the medium for putting questions to witnesses and motions and orders to the Senate. Volume **III**, section **2176**.
- A question put by a Senator to a witness in an impeachment trial is reduced to writing and put by the Presiding Officer. Volume **III**, section **2176**.
- The Presiding Officer at an impeachment trial exercises authority to call to order counsel using improper language. Volume **III**, sections **2140**, **2141**.
- By direction of the Senate the Chief Justice announced the result after the vote on each article in the Johnson trial. Volume **III**, section **2440**.
- Before announcing the adjournment voted by the Senate the Chief Justice directed the Clerk to enter a judgment of acquittal of President Johnson. Volume **III**, section **2443**.

### (5) In Impeachment Trials.—Takes and Administers Oath When Presiding.

- The Senate declined to require that the Chief Justice be sworn when about to preside at an impeachment trial. Volume III, section 2080.
- The Senate in its rules has refrained from prescribing an oath for the Chief Justice when he presided at an impeachment trial. Volume **III**, section **2079**.
- On taking the chair to preside at the trial of President Johnson the Chief Justice had the oath administered by an Associate Justice. Volume III, section 2422.
- Having taken the oath himself the Chief Justice administered it to the Senators sitting for the trial of President Johnson. Volume III, section 2422.

#### (6) In Impeachment Trials.—Sometimes Administers Oath When not Presiding.

At the organization of the Senate for the Belknap trial the oath was administered by the Chief Justice. Volume III, section 2450.

#### CHIEF JUSTICE—Continued

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- (6) In Impeachment Trials.—Sometimes Administers Oath When not Presiding—Continued.
  - In the Belknap trial the oath to Senators was administered by the Chief Justice until by law authority was conferred on the Presiding Officer of the Senate. Volume **III**, section **2081**.
  - The Chief Justice administered the oath to the Sergeant-at-Arms on the return of the writ of summons in the Belknap case. Volume **III**, section **2452**.
  - The oath to the Senators for the Swayne trial was administered by the Chief Justice. Volume III, section 2477.

# (7) In Impeachment Trials.—Decisions as to Questions of Order.

- At the Johnson trial the Chief Justice felt constrained to submit to the Senate for decision a question of order affecting the organization. Volume **III**, sections **2100–2102**.
- Instance of an appeal from the decision of the Chief Justice on a question of order arising during the Johnson trial. Volume **III**, sections **2100–2102**.
- The Senate, overruling the Chief Justice, held in order a motion to rescind its rule governing the voting on the articles of impeachment in the Johnson trial. Volume **III**, section **2442**.
- The Senate, overruling the Chief Justice, decided that a motion to adjourn over was in order during the voting on the articles in the Johnson trail. Volume **III**, section **2441**.
- The Chief Justice held, in the Senate sitting for the trial of President Johnson, that the Journal should be read before other proceedings. Volume **III**, section **2424**.

# (8) In Impeachment Trials.—Decisions and Appeals as to Questions of Evidence.

- Discussions of the functions of the Chief Justice in decisions as to evidence in an impeachment trial. Volume III, section 2084.
- The Presiding Officer on an impeachment trial may make preliminary rulings on questions of evidence and incidental questions, or may submit such question to the Senate at once. Volume III, section 2084.
- The Presiding Officer during an impeachment trial sometimes rules preliminarily on evidence, and cautions or interrogates witnesses. Volume **III**, sections **2085–2087**.
- In the Johnson trial Chief Justice Chase held that the managers might not appeal from a decision of the Presiding Officer as to evidence. Volume **III**, section **2084**.
- Instances in the Johnson trial wherein the decisions of the Chief Justice on questions of evidence were overruled. Volume **III**, sections **2222**, **2238**.
- Discussion of the propriety of the Presiding Officer on an impeachment making a preliminary decision on questions of evidence. Volume **III**, section **2084**.
- Instances of decisions by the Chief Justice on questions of evidence during the Johnson trial. Volume III, sections 2232, 2282, 2287-2291.
- The preliminary rulings of the Presiding Officer on an impeachment trial stand as the judgments of the Senate unless some Senator requires a vote. Volume **III**, section **2084**.

#### (9) In Impeachment Trials.—Decisions as to Evidence to Show Intent, etc.

- By a majority of one the Senate in the Johnson trial sustained the Chief Justice's ruling that evidence as to the respondent's declaration of intent made at the time of the act was admissible. Volume **III**, section **2240**.
- In the Johnson trial the Senate sustained the Chief Justice in admitting as showing intent, on the principle of res gestae, evidence of respondent's verbal statement of the act to his Cabinet. Volume III, section 2242.
- Comment of the Chief Justice on the Senate's decisions on evidence as to respondent's declarations at or near the time of the act. Volume III, section 2244.
- In the Johnson trial the Chief Justice rules that an official message transmitted after the act was not admissible as evidence to show intent. Volume **III**, section **2245**.
- The Chief Justice was sustained in admitting during the Johnson trial evidence of an act after the fact as showing intent. Volume III, section 2246.
- The Chief Justice admitted during the Johnson trial as showing intent a question as to action by the respondent, although taken after the impeachment. Volume **III**, section **2247**.

# CHIEF JUSTICE—Continued.

- (9) In Impeachment Trials.—Decisions as to Evidence to Show Intent, etc.—Continued.
  - In the Johnson trial the Senate sustained the Chief Justice in admitting as evidence of a general practice tabular statements of documents relating to particular instances. Volume **III**, section **2258**.
  - In the Johnson trial the Chief Justice was sustained in admitting as evidence the warrant and papers in a legal proceeding to which respondent was related but not a party directly. Volume III, sections 2272, 2273.
  - The Chief Justice held in the Johnson trial that offer of documentary proof should state its nature only, but that the Senate might order it to be read in full before acting on the objection. Volume III, section 2202.

#### (10) In Impeachment Trials.—The Vote of.

- During the Johnson trial Chief Justice Chase gave a casting vote on incidental questions, and the Senate declined to declare his incapacity to vote. Volume **III**, section **2067**.
- Discussion as to whether or not the Chief Justice presiding at an impeachment trial in entitled to vote. Volume III, section 2098.
- An anxiety lest the Chief Justice might have a vote seems to have led the Senate to drop the words "High Court of Impeachment" from its rules. Volume **III**, section **2057**.

# CHIEF PAGES.

No page, except chief pages and riding pages, shall be under 12 or more than 18 years of age. Volume V, section 7233.

## CHILCOTT.

The Colorado election case of Hunt and Chilcott in the Fortieth Congress. Volume I, section 599.

# CHILD LABOR.

- Propositions to regulate interstate commerce in products of child labor have been within the jurisdiction of the Committee on Labor. Volume **VII**, section **1981**.
- The Committee on the District of Columbia has exercised jurisdiction of bills for the regulation of child labor in the District. Volume **VII**, section **2009**.

### CHILDREN'S BUREAU.

A proposition for the establishment of a children's bureau was held by the House to be within the jurisdiction of the Committee on Labor rather than the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1982**.

#### CHILDS.

The Illinois election case of Steward v. Childs in the Fifty-third Congress. Volume II, section 1056.

# CHILTON.

- The Senate election case of Horace Chifton, of Texas, in the Fifty-second Congress. Volume II, section 1228.
- The Senate election case of Clarence W. Watson and William E. Chilton, of West Virginia, in the Sixty-second Congress. Volume VI, section 87.

#### CHINA.

- The embassies of China and Japan were received by the House. Volume V, sections 7085, 7088. The inquiry into the conduct of Lobbens R. Wilfey, Judge of United States Court for China. Volume VI, section 525.
- An appropriation for the transportation of officers of the United States Court for China was held to be authorized by the organic act creating the court. Volume **VII**, section **1252**.

## CHINDBLOM, CARL R., OF Illinois, Chairman.

Decisions on questions of order relating to—
Amendments. Volume VIII, sections 2857, 3458.
Appropriations. Volume VII, sections 1149, 1151, 1338, 1356, 1419, 1434, 1604, 1619, 1641, 1682.
Consent Calendar. Volume VII, section 1001.
Debate. Volume VII, section 960. Volume VIII, sections 2532, 2559, 2582, 2589, 3455.
District of Columbia day. Volume VII, sections 873, 874.
Germaneness. Volume VII, sections 1424, 1435. Volume VIII, sections 2931, 2941, 2996, 3005, 3017.
Holman rule. Volume VII, section 1569.
Objection, by a Delegate. Volume VI, section 241.

Point of order, by a Delegate; Motions, by a Delegate. Volume VI, section 240.

Private bill. Volume VII, section 2131.

Reading. Volume VIII, section 2352.

Reference to Committee. Volume VII, section 2105.

Substitute. Volume VIII, sections 2889, 2905.

Vote by tellers. Volume VIII, section 3096.

## CHINESE.

The subject of immigration of Chinese and Japanese is within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4172**.

## CHRISMAN.

The Kentucky election case of Chrisman v. Anderson in the Thirty-sixth Congress. Volume I, section 538.

## CHRISTY.

The Georgia case of Wimpy and Christy in the Fortieth Congress. Volume I, section 459.

## CHURCH.

Reed Smoot's membership in a religious hierarchy that united church and state, contrary to the spirit of the Constitution, was held by the majority of the Senate committee a reason for vacating his seat. Volume **I**, section **482**.

## CILLEY.

The question of privilege arising from the duel between Jonathan Cilley and William J. Graves. Volume II, section 1644.

## CIMARRON.

The election case of Owen G. Chase, claiming a seat as Delegate from the Territory of Cimarron in the Fifth Congress. Volume I, section 412.

#### CITIZENS

- In the Belknap trial the messages and counsel for respondent agreed that a private citizen, apart from offense in an office, might not be impeached. Volume **III**, section **2007**.
- Questions relating to the protection of American citizens abroad and expatriation belong to the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4169**.
- Questions relating to the protection of American citizens abroad and expatriation belong to the jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1883**.
- Conferring of jurisdiction relative to determination of rights of American citizens under treaties or in international litigation is a subject within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1784**.
- Native Indians who had served tribal relationship held to be citizens and entitled to vote. Volume VI, section 148.

Instance of an election contest originated by sundry citizens. Volume I, section 555.

In rare instances the House has taken notice of the decease of eminent citizens not of its membership. Volume **V**, sections **7213-7218**.

## CITIZENSHIP.

- (1) As a qualification of the Member.
- (2) As a qualification of the voter.

#### (1) As a Qualification of the Member.

- The Constitution provides that a Member shall fulfill certain conditions as to age, citizenship, and inhabitancy. Volume **I**, section **413**.
- As to the effect of absence from the country on the question of citizenship. Volume I, section 420.
- A Member who had long been a resident of the country, but who could produce neither the record of the court nor his final naturalization paper, was nevertheless retained in his seat by the House. Volume **I**, section **424**.
- A native of South Carolina who had been abroad during the Revolution, and on his return had not resided in the country seven years, was held to be qualified as a citizen. Volume **I**, section **420**.
- In 1794 the Senate decided that Albert Gallatin was disqualified, not having been a citizen nine years, although he had served in the War of Independence and was a resident of the country when the Constitution was formed. Volume **I**, section **428**.
- The Senate decided in 1849 that James Shields was disqualified to retain his seat, not having been a citizen of the United States for the required time. Volume **I**, section **429**.
- In 1870 a question was raised as to the citizenship of Senator-elect H. R. Revels, but he was seated, the Senate declining to postpone the administration of the oath in order to investigate the case. Volume **I**, section **430**.
- A Delegate who, though an alien by birth, had lived in the United States from an early age and whose father had been a resident for twenty years, was not disturbed on technical objections as to his citizenship. Volume **I**, section **423**.
- A committee held that under the principles of the common law an alien might not hold a seat as a Delegate. Volume I, section 423.
- In determining citizenship a committee ruled that the domicile of the father is considered the domicile of the son during the minority of the son, if he be under the control and direction of the father. Volume **I**, section **422**.
- As to the degree of testimony required to put the burden of proof on a Member whose status as a citizen was impeached. Volume I, section 427.
- The House, overruling its committee, admitted parole evidence to prove the naturalization of a Member who could produce neither the record of the court nor his certificate of naturalization. Volume **I**, section **424**.
- An alien naturalization by a State court not expressly empowered by the United States statute so to do was yet held to be qualified as a citizen. Volume **I**, section **421**.
- The court record of naturalization may not be questioned collaterally by evidence impeaching the facts on which the certificate was issued. Volume **I**, section **472**.
- A woman who had forfeited her citizenship through marriage to a foreign subject and who later resumed it through naturalization less than seven years prior to her election was held to fulfill constitutional requirements as to citizenship to a seat in the House. Volume **VI**, section **184**.
- Under a decision of the Supreme Court an American-born woman married to a foreigner prior to the passage of the Cable Act and continuing residence in the United States does not lose citizenship or right to vote by such marriage. Volume **VI**, section **166**.
- Residence in the District of Columbia for years as a newspaper correspondent and maintenance there of church membership were not considered to outweigh payment of poll and income taxes, ownership of real estate, and a record for consistent voting in the district from which elected. Volume **VI**, section **55**.

## (2) As a Qualification of the Voter.

The Constitution defines what shall constitute citizenship of the United States and of the several States. Volume I, section 419.

## CITIZENSHIP-Continued.

#### (2) As a Qualification of the Voter—Continued.

- All persons born or naturalized in the United States, and subject to the jurisdiction thereof, are citizens of the United States and of the State wherein they reside. Volume **I**, section **298**. The rights of citizens of the United States to vote shall not be denied or abridged on account of
- race, color, or previous condition of servitude. Volume I, section 299.
- The right of citizens of the United States to vote shall not be denied or abridged on account of sex. Volume VI, section 38.
- The House rejected votes cast by persons not naturalized citizens of the United States, although entitled to vote under the statutes of a State. Volume **I**, section **811**.
- The State constitution making citizenship of the United States a requisite of the elector, persons deprived of citizenship by a Federal law for desertion were held disqualified. Volume **II**, section **865**.
- Discussion of the right of Congress by legislative declaration to deprive citizens of a State of their rights as electors. Volume **II**, section **865**.
- A question as to whether or not the votes of persons deprived of citizenship by an act of Congress should be rejected in a case where the State law did not require a voter to be a citizen of the United States. Volume **I**, section 451.
- Naturalization by a court whose authority was unquestioned for years was sustained by the House. Volume II, section 998.
- An instance of citizenship conferred by treaty stipulations. Volume I, section 422.
- The presence of names on a list of foreign citizens enrolled under authority of a treaty was held prima facie evidence of disqualification for voting. Volume **I**, section **830**.

## CIVIL LAW.

The rule assigns to the Judiciary Committee jurisdiction of subjects relating to judicial proceedings, civil and criminal law. Volume IV, section 4054.

#### **CIVIL OFFICERS.**

- (1) Liable to impeachment under the Constitution.
- (2) Impeachment of, as related to term of office.

## (1) Liable to Impeachment Under the Constitution.

- Treason, bribery, or other high crimes and misdemeanors require removal of President, Vice-President, or other civil officers on conviction by impeachment. Volume **III**, section **2001**.
- A proposition to impeach a civil officer of the United States is presented as a question of constitutional privilege. Volume **VI**, sections **468**, **469**.
- Argument that a civil officer of the United States may be impeached for an unindictable offense. Volume VI, section 456.
- Elaborate argument of the question whether or not a Senator is a civil officer within the meaning of the impeachment clause of the Constitution. Volume **III**, section **2316**.
- A committee of the House by majority report held a commissioner of the District of Columbia not to be a civil officer subject to impeachment under the Constitution. Volume VI, section 548.
- William Blount pleaded that he was not, at the time of pleading, a Senator and that a Senator was not impeachable as a civil officer. Volume **III**, section **2310**.
- The Senate decided that it had no jurisdiction to try an impeachment against William Blount, a Senator. Volume **III**, section **2318**.
- In the Blount impeachment the managers contended, although in vain, that all citizens of the United States were liable to impeachment. Volume III, section 2315.
- In the Backnap trial the managers and counsel for respondent agreed that a private citizen, apart from offense in an office, might not be impeached. Volume **III**, section **2007**.
- In 1833 the Judiciary Committee held that a Territorial judge was not a civil officer of the United States within the meaning of the Constitution. Volume **III**, section **2493**.

## CIVIL OFFICERS—Continued.

- (1) Liable to Impeachment Under the Constitution—Continued.
  - A question as to whether a vice-consul-general is such an officer as is liable to impeachment. Volume III, section 2515.
  - The investigation into the conduct of Oliver B. Bradford, late vice-consul-general at Shanghai. Volume III, section 2515.
  - The investigation into the conduct of George F. Seward, late consul-general at Shanghai. Volume III, section 2514.

## (2) Impeachment of, as Related to Term of Office.

- Discussion as to whether or not a civil officer may be impeached for an offense committed prior to his term of office. Volume **III**, section **2510**.
- Discussion as to effect of an officer's resignation after the House has investigated his conduct but before it has impeached. Volume **III**, section **2007**.
- In the Blount case it was conceded that a person impeached might not avoid punishment by resignation. Volume III, section 2317.
- Judge Irwin having resigned before the report of an investigation the House discontinued proceedings. Volume III, section 2500.
- The Senate decided in 1876 that William W. Belknap was amenable to trial, notwithstanding his resignation of the office before his impeachment for acts therein. Volume III, section 2007.

## CIVIL SERVICE.

- Recent history of the Committee on the Civil Service, section 30 of Rule XI. Volume VII, section 2017.
- The Committee on the Civil Service has exercised a general jurisdiction over bills relating to the status of officers, clerks, and employees in the civil branches of the Government. Volume **VII**, section **2018**.
- The classification of employees in the civil branches of the Government and their salaries are subjects within the jurisdiction of the Committee on the Civil Service. Volume **VII**, section **2020**.
- The Committee on the Civil Service exercises exclusive jurisdiction of subjects relating to the retirement of employees in the classified civil service. Volume **VII**, section **2021**.
- The covering of post office departmental positions into the classified service is a subject within the jurisdiction of the Committee on the Civil Service and not the Committee on the Post Office and Post Roads. Volume **VII**, section **2019**.
- The granting of indefinite leaves of absence to superannuated employees of the Post Office Department is a subject within the jurisdiction of the Committee on the Post Office and Post Roads and not the Committee on the Civil Service. Volume **VII**, section **2106**.
- Legislative propositions relating to the Bureau of Efficiency and needs of personnel in the executive departments belong to the jurisdiction of the Committee on the Civil Service and not to the Committee on the Judiciary. Volume **VII**, section **2022**.
- The rule gives the Committee on Reform in the Civil Service jurisdiction of subjects relating "to reform in the civil service." Volume **IV**, section **4296**.
- Matters relating to the Civil Service Commission and alleged violations of the law have been reported by the Committee on Reform in the Civil Service. Volume **IV**, section **4298**.
- The Committee on Reform in the Civil Service has exercised a general jurisdiction over bills relating to the status of officers, clerks, and employees in the civil branches of the Government. Volume **IV**, section **4297**.
- Discussion as to the power of the Senate sitting on impeachment trials to command assistance of the military, naval, or civil service of the United States. Volume **III**, section **2158**.

#### CIVIL, SUNDRY, EXPENSES.

The Committee on Appropriations has jurisdiction of legislative, executive, judicial, and sundry civil expenses of the Government. Volume **IV**, section **4032**.

#### CIVIL WAR.

- (1) As affecting prima facie title to a seat.—When credentials are irregular.
- (2) As affecting prima facie title to a seat.—When credentials are regular.
- (3) As affecting prima facie title to a seat.—During reconstruction.
- (4) As affecting prima facie title to a seat.—In the Senate.
- (5) As affecting final right to a seat.—General rule that vacancy should be declared.
- (6) As affecting final right to a seat.—Exceptional decisions admitting claimants.
- (7) As affecting final right to a seat.—In the Senate.
- (8) Jurisdiction as to pensions of the.

## (1) As Affecting Prima Facie Title to a Seat.—When Credentials are Irregular.

- The House declined to give prima facie effect to credentials signed by the military governor of a State lately in secession. Volume I, section **379**.
- The House declined to give prima facie title to the bearer of informal credentials referring to a constituency notoriously paralyzed by civil war. Volume **I**, sections **363**, **365**.
- The House as a matter of course declined to give prima facie effect to credentials emanating from the loyal provisional Government of a State lately in secession. Volume **I**, section **380**.
- The House did not permit a prima facie effect to credentials coming from a State lately in insurrection and from a Government of doubtful standing. Volume I, section 381.
- The House declined to give prima facie effect to credentials in the form prescribed by a Government already suspended and referring to a district distracted by war. Volume I, section 374.
- The House denied prima facie title to a person enrolled by the Clerk on credentials signed by a mere claimant to the governorship in a State disrupted by civil war. Volume **I**, section **376**.
- The House declined to seat on prima facie showing a claimant declared elected by the governor's proclamation, the district referred to being notoriously under duress of civil war. Volume **I**, section **368**.

## (2) As Affecting Prima Facie Title to a Seat.—When Credentials are Regular.

- Persons bearing credentials regular in form, but coming from communities disorganized by civil war, have been excluded until Congress should determine the status of the constituencies. Volume **I**, section **361**.
- The House declined to honor credentials regular in form but referring to a constituency notoriously incapacitated by civil war. Volume **I**, sections **362**, **371**.
- Credentials regular in form have been presented as a matter of privilege, although the status of the constituency was, by reason of civil war, in doubt. Volume **I**, section **361**.

## (3) As Affecting Prima Facie Title to a Seat.—During Reconstruction.

In the days of reconstruction the two Houses, by joint rule, excluded Members-elect with credentials in due form, some entirely, others until the States were declared by law entitled to representation. Volume **I**, section **361**.

#### (4) As affecting Prima Facie Title to a Seat.—In the Senate.

- The Senate declined to give prima facie effect to credentials regular in form but from a State known to be kept from the duress of an armed foe only by a partial military protection. Volume **I**, section **382**.
- Instance wherein the Senate gave immediate prima facie effect to credentials from a de facto Government in a State disturbed by civil war. Volume **I**, section **383**.
- The Senate declined to admit to a seat a person bearing uncontested credentials of election by a legislature representing a small fraction of the people in a seceding State. Volume **I**, section **384**.

## CIVIL WAR-Continued.

- (4) As Affecting Prima Facie Title to a Seat.—In the Senate—Continued.
  - The two Houses of Congress having by law declared the State of Louisiana in a state of insurrection, the Senate in 1964 did not admit persons bearing credentials therefrom. Volume **I**, section **385**.
  - The Senate declined to give prima facie effect to credentials impeached by charges that a State was not fulfilling in good faith the conditions of reconstruction. Volume **I**, section **391**.

#### (5) As Affecting Final Right to a Seat.—General Rule that Vacancy Should be Declared.

- The presumption that those who do not go to the polls acquiesce, does not apply where a condition of civil war prevents due notice of election. Volume **I**, sections **366**, **367**.
- The House declined to hold valid an election participated in by a little less than half the voters of a district divided between contending armies. Volume **I**, section **374**.
- An election by one-third of the voters of a district was held invalid when the presence of an armed enemy prevented the remainder from expressing their wishes. Volume **I**, section **375**.
- The House to hold valid an election informally held, and, because of civil war, participated in by only a small fraction of the voters of the district. Volume **I**, section **372**.
- The House declined to hold valid an election which was entirely broken up by contending armies so that only fragmentary and informal returns could be obtained. Volume **I**, section **373**.
- The House unseated a person chosen by a few votes, at an election wholly informal, in a district almost entirely under duress of civil war. Volume I, section 366.
- The House declined to recognize an informal election, participated in by a mere fraction of the voters, in a district entirely under military domination. Volume **I**, section **376**.
- The House decided against the validity of an election informally held and participated in by only a few voters, most of the district being occupied by an armed enemy. Volume **I**, sections **367**, **368**.
- In time of civil war an election participated in by a small number of loyal voters was held invalid, more than two-thirds of the district being unable to participate. Volume **I**, section **369**.
- The House considered invalid an election informally held wherein all but a fraction of the voters were prevented by civil war from participating. Volume **I**, section **371**.
- The House declined to seat a claimant chosen by a few people at an election wholly informal because of civil war. Volume I, section 362.
- The House refused to seat a claimant chosen by a mere fraction of the people at an election informally called and held in a district under duress of armed enemies. Volume I, section 363.

## (6) As Affecting Final Right to a Seat-Exceptional Decisions Admitting Claimants.

- An instance wherein the House recognized an election legal in form, but participated in by a small fraction of the voters, the district being disturbed by civil war. Volume **I**, section **364**.
- Instance of an election proven by testimony of participants, the returning officers serving a secession Government and making no return. Volume **I**, section **365**.
- The House declined to seat a claimant voted for in a district established by an insurgent authority, and at an election called by that authority. Volume **I**, section **370**.
- The House seated a claimant who had received a third of the votes of a district, the remainder being cast for candidates for a secessionist Congress. Volume **I**, section **365**.
- The House seated a loyal claimant voted for at an election called on the legal day, but by the governor of a State in a secession. Volume **I**, section **365**.
- The House sustained an election generally participated in by the voters, although the district was under martial law and the military power enforced the State requirements as to qualifications of voters. Volume **I**, section **378**.

#### CIVIL WAR-Continued.

## (6) As Affecting Final Right to a Seat—Exceptional Decisions Admitting Claimants— Continued

- In 1864 the Elections Committee were divided as to seating persons chosen under authority of a constitutional convention in a State recently in insurrection. Volume **I**, section **381**.
- In 1864 the Elections Committee favored the seating of claimants coming from districts almost free from armed foes, but elected in an election called by a loyal convention and by a fraction of a normal vote. Volume **I**, section **380**.
- The House overruling its committee declined to declare invalid an election because of intimidation in certain counties by State troops on duty by order of the governor. Volume **I**, section **377**.
- Instance wherein a constitutional convention in a State undergoing reconstruction authorized the election of Members of Congress in anticipation of the sanction of Federal law. Volume **I**, section **388**.

## (7) As Affecting Final Right to a Seat—In the Senate.

- The Senate declined to admit persons elected under the auspices of a State government representing a portion only of the people in a State menaced by hostile armies. Volume **I**, section **382**.
- From a State distracted by civil war the Senate admitted Senators chosen by the legislature representing no more than a third or fourth of the people. Volume **I**, section **383**.
- Instance wherein the Senate admitted persons chosen before Congress had admitted a reconstructed State to representation. Volume **I**, sections **389**, **392**.
- The Senate finally seated persons elected by a legislature in a reconstructed State, although after the intervention of Congress other persons had been elected. Volume **I**, section **391**.
- A State having been in secession, the Senate admitted as Senator the person chosen after the State had conformed to conditions prescribed bylaw, and refused to admit one chosen prior to such conformity. Volume **I**, sections **389**, **390**.

## (8) Jurisdiction as to Pensions of the.

- The rule gives the Committee on Invalid Pensions jurisdiction as "to the pensions of the civil war." Volume **IV**, section **4258**.
- The Committee on Invalid Pensions reports general and special bills authorizing payments of pensions to soldiers of the civil war, but actual appropriations therefor are reported by the Committee on Appropriations. Volume **VII**, section **1988**.

#### CLAGETT.

The Senate election case of Clagett v. Dubois, of Idaho, in the Fifty-second congress. Volume II, section 1061.

#### CLAIMANT.

A contention that the admissions of a claimant might not waive a prima facie title in which the people of the district were interested. Volume **I**, section **45**.

#### CLAIMS.

- (1) The law for sending from the House to the Court of Claims.
- (2) Bills relating to, require consideration in Committee of the Whole.
- (3) Private bills relating to, referred only to certain committees.
- (4) Jurisdiction of several committees over.—Claims.
- (5) Jurisdiction of several committees over.-War Claims.
- (6) Jurisdiction of several committees over.—Private Land Claims.
- (7) Jurisdiction of several committees over.—Judiciary.
- (8) Jurisdiction of several committees over.—In general.
- (9) Payment of, on general appropriation bills.
- (10) No officer or employee to be an agent for.
- (11) Consideration of, in general.

## CLAIMS—Continued.

- (1) The Law for Sending From the House to the Court of Claims.
  - The Bowman and Tucker acts, so-called, for assisting Congress in the settlement of claims. Volume **IV**, section **3303**.
  - The statutes provide that the House or any one of its committees having jurisdiction may transmit a claim to the Court of Claims for a finding of fact, which shall be transmitted to the House through the Speaker. Volume **IV**, section **3303**.
  - Reports from the Court of Claims do not remain on the Calendar from Congress to Congress, even when a law seems so to provide. Volume **IV**, section **3298**.
  - Under the present practice, reports from the Court of Claims under the Bowman Act, which are also reported by a House committee and sent to the Private Calendar, do not remain on that Calendar during a succeeding Congress. Volume **IV**, sections **3299–3302**.
  - The right of a claims committee to report with the status of a private bill a resolution providing for sending a series of specified claims to the Court of Claims has been affirmed. Volume **IV**, section **3297**.
  - When an act passes for the settlement of a claim the Clerk may transmit the papers relating thereto to the officer charged with the settlement. Volume **V**, section **7256**.
  - Reference to the statute providing for taking testimony in private claims pending before a committee. Volume III, section 1826.
  - A bill conferring jurisdiction on the Court of Claims to hear and report on claims of Indian tribes against the United States was classed as a public bill. Volume **VII**, section **870**.

## (2) Bills relating to, Require Consideration in Committee of the Whole.

- All appropriations of public moneys or property, and propositions to release any liability to the United States or refer any claim to the Court of Claims are considered in Committee of the Whole. Volume **IV**, section **4792**.
- Formerly a bill referring a claim to the Court of Claims did not require consideration in Committee of the Whole, but a rule has changed this practice. Volume **IV**, sections **3101–3104**.
- It was formerly held (before the change in section 3 of Rule XXIII) that a bill referring a claim to the Court of Claims did not require consideration in the Committee of the Whole. Volume **IV**, section **4860**.
- Under the later practice, bills for the adjudication and payment of claims require consideration in Committee of the Whole. Volume **IV**, sections **4856–4859**.
- Bills for the adjudication and payment of claims require consideration in Committee of the Whole. Volume **VIII**, section **2414**.
- A bill providing for inquiry by the Court of Claims without conferring authority to render final judgment does not require consideration in the Committee of the Whole. Volume **VII**, section **870**.
- A bill releasing a lien of the government while increasing the security of the Government's claim requires consideration in Committee of the Whole and is properly referred to the Union Calendar. Volume **VI**, section **746**.
- Form of special order for consideration of an omnibus claims bill in the House and in Committee of the Whole, with arrangement for purging the bill of unauthorized items. Volume **IV**, section **3251**.

## (3) Private Bills Relating to, Referred Only to Certain Committees.

- A bill for the payment or adjudication of any private claims against the Government must be referred to one of these committees—Claims, War Claims, Private Land Claims, Pensions, Invalid Pensions, Accounts. Volume **IV**, section **4380**.
- A bill to provide a commission to settle claims against the Government does not fall within the rule requiring private claims to be referred only to certain specified committees. Volume **IV**, section **4381**.

#### CLAIMS-Continued.

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## (3) Private Bills Relating to, Referred Only to Certain Committees-Continued.

- A bill for the payment or adjudication of any private claim against the Government must be referred to one of these committees—Invalid Pensions, Pensions, Claims, War Claims, Public Lands, Accounts. Volume VII, section 2129.
- Private bills and joint resolutions, and amendments thereto, carrying appropriations within the limits of the jurisdiction of the Committees on Invalid Pensions, Pensions, Claims, War Claims, Public Lands and Accounts, do not fall within the rule forbidding consideration of items proposing appropriations in connection with bills reported by nonappropriating commits. Volume **VII**, section **2134**.

## (4) Jurisdiction of Several Committees Over.—Claims.

- The Committee on Claims, in exercising its jurisdiction, reports bills which make appropriations from the Treasury. Volume IV, section 4262.
- The rule gives to the Committee on Claims jurisdiction of subjects relating "to private and domestic claims and demands, other than war claims, against the United States." Volume **IV**, section **4262**.
- Although proposing a direct appropriation, a bill for the adjudication of any private claim against the Government must be referred to the Committee on Claims. Volume **VII**, section **2130**.
- The Committee on Claims has jurisdiction over appropriations for the payment of claims other than war claims against the United States and items providing appropriations for such purposes in bills reported by the committee are not subject to the point of order that jurisdiction to report appropriations rests exclusively in the Committee on Appropriations. Volume **VII**, section **1992**.
- General bills providing for the consideration and adjudication of classes of claims are within the jurisdiction of the Committee on Claims. Volume **VII**, section **2001**.
- Legislative propositions relating to claims of a Territory against the United States are within the jurisdiction of the Committee on Claims. Volume **VII**, section **1996**.
- The Committee on Claims has shared in jurisdiction over public bills for adjusting accounts between the United States and the several States and Territories. Volume IV, section 4267.
- The Committee on Claims has reported general (as distinguished from special) bills providing for disposition of classes of claims, like the French spoilation claims, by the Court of Claims. Volume **IV**, section **4263**.
- The jurisdiction of French spoilation claims belongs to the Committee on Claims. Volume IV, section 4264.
- Appropriations for payment of French spoilation claims being included in a private bill reported by the Committee on War Claims the Chairman of the Committee of the Whole House ordered them stricken out, as belonging to the jurisdiction of the Committee on Claims. Volume **IV**, section **4265**.
- A bill providing relief for loss of property resulting from flood due to failure of an irrigation dam erected under authorization of legislation reported by the Committee on Public Lands was transferred from that committee to the Committee on Claims. Volume **VII**, section **2000**.
- Bills relating to claims of postmasters for unavoidable losses are within the jurisdiction of the Committee on Claims and not of the Committee on the Post Office and Post Roads. Volume **VII**, section **1999**.
- Legislative proposals relating to claims for expenses incurred under direction of the Army and claims of Army personnel belong to the jurisdiction of the Committee on Claims and not the Committee on Military Affairs. Volume **VII**, section **1998**.

## (5) Jurisdiction of Several Committees Over.—War Claims.

The Committee on War Claims has exercised a general but not exclusive jurisdiction over general bills providing for the adjudication or settlement of classes of war claims. Volume **VII**, section **2003**.

## CLAIMS—Continued.

- (5) Jurisdiction of Several Committees Over.-War Claims-Continued.
  - The rule gives to the Committee on War Claims jurisdiction of "claims arising from any war in which the United States has been engaged." Volume **IV**, section **4269**.
  - The Committee on War Claims has exercised a general but not exclusive jurisdiction over general bills providing for the adjudication or settlement of classes of war claims. Volume **IV**, section **4270**.
  - The Committee on War Claims has reported in a few instances bills relating to claims arising out of Indian hostilities. Volume **IV**, section **4272**.
  - The war claims of States and Territories against the United States have been considered, although not exclusively, by the Committee on War Claims. Volume **IV**, section **4271**.

#### (6) Jurisdiction of Several Committees Over.-Private Land Claims.

- The rule gives to the Committee on Private Land Claims jurisdiction as "to private claims to land." Volume **IV**, section **4273**.
- The Committee on Private Land Claims has exercised jurisdiction over general as well as special bills relating to the adjudication and settlement of private claims to land. Volume **IV**, section **4275**.

#### (7) Jurisdiction of Several Committees Over.—Judiciary.

- The jurisdiction of general legislation relating to international claims has been exercised frequently by the Committee on the Judiciary. Volume **IV**, section **4081**.
- General legislation for the relief of Government employees injured in the discharge of their official duties is within the jurisdiction of the Committee on the Judiciary and not the Committee on Claims. Volume **VII**, section **1777**.
- The Committee on the Judiciary has reported general legislation as to claims against the United States and as to procedure and jurisdiction of the Court of Claims. Volume **VII**, section **1752**.
- Claims of States against the United States and the adjustment of accounts between the States and the United States have been considered by the Judiciary Committee. Volume **IV**, section **4080.**
- The Judiciary Committee has reported general legislation as to claims of laborers, Territorial and District claims, war claims, etc. Volume **IV**, section **4079**.
- The Judiciary Committee has reported propositions of general legislation to regulate the adjudication of claims of various kinds against the Government. Volume **IV**, section **4078**.
- Bills relating to pensioners' oaths and fraudulent claims have been reported by the Judiciary Committee. Volume IV, section 4074.

## (8) Jurisdiction of Several Committees Over-In General.

- The Committee on Foreign Affairs has exercised a general but not exclusive jurisdiction over projects of general legislation relating to claims having international relations. Volume **IV**, section **4168**.
- The Committee on Foreign Affairs has exercised general but not exclusive jurisdiction over projects of general legislation pertaining to claims having international relations. Volume **VII**, section **1882**.
- Awards of money to foreign nations in pursuance of treaties for the adjustment of claims or as acts of grace have been reported by the Committee on Appropriations. Volume **IV**, section **4050**.
- The Committee on Labor has reported bills proposing general legislation as to classes of claims under the eight-hour law. Volume **IV**, section **4251**.
- The subjects of the mineral-land laws and claims and entries thereunder have been within the jurisdiction of the Committee on Mines and Mining. Volume IV, section 4228.
- The subjects of the mineral laws and claims and entries thereunder have been within the jurisdiction of the Committee on Mines and Mining. Volume **VII**, section **1955**.

#### CLAIMS—Continued.

- (8) Jurisdiction of Several Committees Over-In General-Continued.
  - The Committee on Public Lands has reported projects of general legislation relating to various classes of land claims, as related both to States and individuals. Volume **IV**, section **4203**. The Committee on Indian Affairs has jurisdiction of both general and special bills as to claims
  - which are paid out of Indian funds. Volume **IV**, section **4206**. Bills relating to the adjudication of claims of Indians and Indian tribes against the United States
  - comes within the jurisdiction of the Committee on Indian Affairs. Volume VII, section 1935.
  - General and special bills as to claims to be paid out of Indian funds and the adjudication of claims arising out of Indian depredation come within the jurisdiction of the Committee on Indian Affairs and not the Committee on Claims. Volume **VII**, section **1934**.
  - A proposition to establish a system for dealing with a certain class of claims in the Philippines was referred by the House to the Committee on Insular Affairs. Volume **IV**, section **4216**.
  - In a few instances the Committee on Military Affairs has reported general bills providing for the adjustment of claims arising out of war. Volume **IV**, section **4188**.
  - Claims of Military personnel for loss of private property destroyed in the service, and bills for the relief of persons and organizations of persons who served in the Military forces of the United States have been considered by the Committee on Military Affairs. Volume **VII**, section **1898**.
  - Bills authorizing the payment of claims for losses of private property incident to service in the Navy have been reported by the Committee on Naval Affairs. Volume **VII**, section **1912**.
  - A bill providing for a more expeditious settlement of money claims against the United States was on reconsideration referred to the Committee on Expenditures. Volume **VII**, section **2046**.
  - Bills relative to adjustment of claims occasioned by activities of the Coast and Geodetic Survey, formerly considered by the Committee on Interstate and Foreign Commerce, are now reported by the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1817**.
  - While bills relating to individual claims of postmasters for reimbursement for unavoidable losses belong to the jurisdiction of the Committee on Claims, general legislation providing for disposition of such claims has been reported by the Committee on the Post Office and Post Roads. Volume **VII**, section **1917**.
  - An instance wherein, by unanimous consent, bills relating to private claims were transferred from the Committee on Claims to the Committee on Ways and Means, thereby conferring jurisdiction. Volume **VII**, section **2107**.
  - Control and disposition of alien property held by the United States, and the adjudication of conflicting claims of American subjects against foreign governments and foreign subjects against the United States are within the jurisdiction of the Committee on Ways and Means. Volume **VII**, section **1737**.

### (9) Payment of, on General Appropriation Bills.

- Propositions to pay private claims against the Government (except judgments of the courts or audited claims) are not in order on general appropriation bills. Volume **IV**, sections **3619**–**3624**, **3802**.
- Legislative propositions relating to private claims against the Government are within the exclusive jurisdiction of the Committee on Claims and items in bills reported by the Committee on Appropriations providing for reimbursement for such claims are subject to a point of order. Volume **VII**, section **1994**.
- It is in order, on the deficiency bill, to appropriate for the payment of judgments of the courts certified to Congress in accordance with the law. Volume **IV**, sections **3641**, **3642**.
- A claim having been adjudicated under authority of a treaty an appropriation for its payment was admitted on the deficiency bill. Volume **IV**, section **3644**.

## CLAIMS—Continued.

- (9) Payment of, on General Appropriation Bills—Continued.
  - Payment of a claim from surplus funds of the Sugar Equalization Board, a corporation created by act of Congress, the assets of which are by law converted into the Treasury upon liquidation of the corporation board, was held not to be subject to a point of order under section 4 of Rule XXI. Volume **VII**, section **2158**.
  - Appropriations for claims arising out of the operation of the merchant marine during the war were held to be authorized by the merchant marine act of 1920. Volume **VII**, section **1162**.
  - Findings filed by the court under the Bowman Act do not constitute such adjudications of claims as justify appropriation in the general deficiency appropriation bill. Volume **IV**, section **3643**.
  - It is not in order to appropriate in the deficiency bill for an unadjudicated claim, even though it be transmitted to the House by an Executive message. Volume **IV**, section **3628**.
  - The payment of an unadjudicated claim, even though the amount be ascertained and transmitted by the head of an Executive Department, is not in order on the deficiency bill. Volume **IV**, sections **3625–3627**.
  - The payment of a claim for unliquidated damages is unauthorized by law and not in order on an appropriation bill. Volume **VII**, section **1287**.
  - A proposition to pay an unliquidated claim against the Government is not in order on an appropriation bill. Volume **VII**, section **1289**.
  - Appropriations for payment of claims, even such as have been investigated and reported on by officers of the Government, are not in order on a general appropriation bill. Volume **IV**, sections **3629–3631**.
  - A proposition to pay a claim reported on favorably by a board of officers is not in order on the deficiency bill unless the expenditure for the object has been authorized by law. Volume **IV**, section **3633**.
  - It is in order to provide, on an appropriation bill as a deficiency, for the payment of a claim audited under authority of law. Volume **IV**, sections **3634**, **3635**.
  - It is in order to provide, on an appropriation bill as a deficiency, for the payment of an account audited under authority of law, but it is not in order to provide for such auditing. Volume **IV**, sections **3636**, **3637**.
  - The fact that a Department officer has reported on a claim in accordance with a direction of law does not thereby make an audited claim for which provision may be made in an appropriation bill. Volume **IV**, sections **3632**, **3639**, **3640**. Volume **VII**, section **1288**.
  - The Comptroller having ascertained the amount of a claim on appeal, an appropriation bill may not carry a larger amount found by the Auditor, who has been overruled. Volume **IV**, section **3638**.
  - It is in order to provide on a general appropriation bill that no part of a certain appropriation shall be expended in payment of an adjudicated claim until the said claim shall have been certified as finally adjudicated. Volume **IV**, section **3641**.
  - It is in order on a deficiency appropriation bill to appropriate in payment of a contract lawfully made. Volume **IV**, sections **3645**, **3546**.
  - An appropriation to reimburse officials for services and expenses, however valid, is an appropriation for a private claim and is not in order on an appropriation bill. Volume **VII**, section **1184**.

## (10) No Officer or Employee to Be an Agent for.

- No officer or employee of the House shall be an agent for the prosecution of a claims. Volume **V**, section **7227**.
- Duty of the Committee on Accounts to examine as to observance of the rule forbidding officers and employees of the House from being interested in claim against the Government. Volume V, section 7227.

#### **CLAIMS**—Continued.

## (11) Consideration of, in General.

- An early requirement of the House was that a claimant should present a petition signed by himself as the foundation for his claim. Volume **IV**, section **3324**.
- By a standing order long in force private business from the Committee on Claims and War Claims alternates on all Fridays devoted to private business, except the 2d and 4th of each month. Volume **IV**, section **3266**.
- A bill authorizing one tribe of Indians to sue another in the Court of Claims was held to be a private bill. Volume **IV**, section **3290**.
- A message from President Monroe asking for an adjustment of certain personal claims was referred to a select committee with instructions. Volume **V**, section **6632**.

#### CLAIMS, COMMITTEE ON.

- The creation and history of the Committee on Claims, section 31 of Rule XI. Volume IV, section 4262.
- Recent history of the Committee on Claims, section 26 of Rule XI. Volume VII, section 1991.
- The Committee on Claims in exercising its jurisdiction reports bills which make appropriations from the Treasury. Volume **IV**, section **4262**.
- Although proposing a direct appropriation, a bill for the adjudication of any private claim against the Government must be referred to the Committee on Claims. Volume **VII**, section **2130**.
- The rule gives to the Committee on Claims jurisdiction of subjects relating "to private and domestic claims and demands, other than war claims, against the United States." Volume **IV**, section **4262**.
- A bill for the payment or adjudication of any private claims against the Government must be referred to one of these committees—Claims, War Claims, Private Land Claims, Pensions, Invalid Pensions, Accounts. Volume **IV**, section **4380**.
- The Committee on Claims has reported general as distinguished from special bills providing for disposition of classes of claims, like the French spoliation claims, by the Court of Claims. Volume **IV**, section **4263**.
- General bills providing for the consideration and adjudication of classes of claims are within the jurisdiction of the Committee on Claims. Volume **VII**, section **2001**.
- The Committee on Claims has shared in jurisdiction over public bills for adjusting accounts between the United States and the several States and Territories. Volume IV, section 4267.
- Bills for the redemption of lost bonds, checks, and coupons are reported by the Committee on Claims. Volume IV, section 4266.
- A private bill providing for a rehearing and a readjudication in the Court of Claims belongs to the jurisdiction of the Committee on Claims and not to the Committee on the Judiciary. Volume **IV**, section **4268**.
- Bills relating to claims of Postmasters for unavoidable losses are within the jurisdiction of the Committee on Claims and not of the Committee on the Post Office and Post Roads. Volume **VII**, section **1999**.
- While bills relating to individual claims of postmasters for reimbursement for unavoidable losses belong to the jurisdiction of the Committee on Claims, general legislation providing for disposition of such claims has been reported by the Committee on the Post Office and Post Roads. Volume **VII**, section **1917**.
- Bills authorizing the refund of customs duties have been reported by the Committee on Claims. Volume VII, section 1997.
- Legislative proposition relating to claims of a Territory against the United States are within the jurisdiction of the Committee on Claim. Volume **VII**, section **1996**.
- The relief of Government employees for losses sustained by reason of unmerited discharge or the undeserved infliction of penalties is a subject within the jurisdiction of the Committee on Claims, Volume **VII**, section **1995**.

#### CLAIBORNE.

The Mississippi election cases of Gholson, Claiborne, Prentiss, and Ward in the Twenty-fifth Congress. Volume I, section 518.

## CLARK, CHAMP, of Missouri, Speaker.

- Decisions on questions of order relating to—
  - Adjourn, motion to. Volume VI, section 673. Volume VIII, sections 2377, 2644.
  - Amend, motion to. Volume VIII, section 2712.
  - Amendment, acceptance of. Volume VIII, section 2832.
  - Amendment, between the Houses. Volume VIII, sections 3177, 3192.
  - Amendment, germaneness of. Volume VIII, sections 2704, 2705, 2706, 2708, 2709, 2955, 2957, 2961, 2963, 2973, 2983, 2994, 3001, 3045, 3051.
  - Amendment of a proposition already passed upon. Volume VIII, section 2850.
  - Amendment, separate vote. Volume VIII, sections 2420, 3191.
  - Amendment, reading of before consideration. Volume VII, section 1059.
  - Appropriations. Volume VI, section 722. Volume VII, sections 1412, 1635, 1715. Volume VIII, section 2702.
  - Bills. Volume VII, sections 1063, 1075.
  - Business postponed. Volume VIII, section 2614.
  - Calendar Wednesday. Volume VI, section 752. Volume VII, sections 883, 900, 904, 911, 912, 917, 918, 927, 933, 939, 944, 951, 970, 1095, 2117, 2118.
  - Calendars. Volume VI, sections 736, 745, 746. Volume VII, sections 864, 868, 941, 977, 983. Volume VIII, sections 2389, 2390, 2409, 2416, 2633.
  - Call of committees. Volume VI, sections 751, 753.
  - Call of the House. Volume VI, sections 683, 691, 693, 703.
  - Census bill. Volume VI, section 50.
  - Ceremonies. Volume VIII, section 3525.
  - Commit, motion to. Volume VIII, sections 2760, 3384.
  - Committee amendments. Volume VIII, section 2863.
  - Committee of the Whole. Volume VIII, section 2398.
  - Committee of the Whole, resolving into. Volume VII, sections 783, 789.
  - Committee on Accounts. Volume VIII, section 2415.
  - Committee on Rules, reports from. Volume VIII, section 2256.
  - Committee, order to discharge. Volume VII, section 1818.
  - Committee reports. Volume VI, section 386. Volume VIII, section 2266.
  - Committees, action of. Volume VIII, sections 2211, 2212.
  - Committees, motions for election of Members to. Volume VIII, section 2172.
  - Committees, Jurisdiction of. Volume VII, sections 1748, 1783, 2019, 2108.
  - Concur, motion to. Volume VIII, sections 2687, 3178, 3180.
  - Concur with an amendment, motion to. Volume VIII, sections 3200, 3201.
  - Concurrent resolution for a joint meeting of the two Houses of the next session. Volume **VIII**, section **3336**.
  - Conferees. Volume VIII, sections 2264, 3221, 3224, 3243, 3246, 3252, 3258, 3264, 3288, 3330.
  - Conference committees. Volume VIII, sections 2193, 3228.
  - Conference, motion for. Volume VIII, section 3213.
  - Conference report. Volume VIII, sections 3248, 3263, 3267, 3284, 3289, 3293, 3298, 3302, 3326, 3329.
  - Consent Calendar. Volume VII, section 300. Volume VIII, section 3405.
  - Consent rule. Volume VII, section 995.
  - Consideration of a legislative proposition not reported by a committee. Volume VII, section 2104.
  - Contestant is entitled to be heard. Volume VI, section 139.

## CLARK, CHAMP, of Missouri, Speaker—Continued.

Decisions on questions of order relating to-Continued.

- Debate. Volume VI, sections 287, 416. Volume VIII, sections 2431. 2454. 2460, 2463, 0465,
- 2468, 2482, 2488, 2509, 2511, 2535, 2536, 2555, 2565, 2690.
- Discharge, motion to. Volume VII, section 1019.
- Dispense with business, motion to. Volume VII, section 916.
- Division of the question. Volume VIII, sections 2272, 3165, 3173, 3432.
- Executive session, motion to go into. Volume VIII, section 3630.
- Extension of remarks. Volume VII, section 1024.
- House, presentation of eminent foreign statesmen. Volume VIII, section 3537.
- Instruct conferees, motion to. Volume VII, section 774. Volume VIII, sections 2675, 3231, 3236, 3240, 3394.
- Joint sessions. Volume VIII, section 3333.
- Journal. Volume VI, sections 627, 630, 633, 634, 635.
- Lay on the table, motion to. Volume VI, section 412. Volume VIII, sections 2649, 2652, 2816.
- Members, not to confer with a respondent at the bar. Volume VI, section 333.
- Member. Volume VI, section 193.
- Member, oath of. Volume VI, section 11.
- Member, resignation from committees. Volume VIII, section 3074.
- Memorials. Volume VII, section 1025.
- Message, from the other House. Volume VIII, section 3338.
- Motions, withdrawal. Volume VIII, section 2639.
- Order of business. Volume VII, section 965.
- Preferential motions. Volume VI, sections 717, 719. Volume VIII, section 3204.
- President, messages of. Volume VIII, sections 3344, 3347, 3348, 3352.
- Previous question. Volume VIII, sections 2174, 2672, 2678, 2681, 2686.
- Privilege. Volume VI, sections 395, 397, 415, 602, 605, 728, 734. Volume VII, section 2119. Volume VIII, sections 2295, 2300, 2481, 2599, 2600, 2688, 3378, 3654.
- Privileged question. Volume VI, sections 469, 554, 561, 564, 566, 567, 578, 581, 591, 593, 596, 601, 606, 612, 615. Volume VII, sections 908, 909, 910. Volume VIII, sections 2495, 2599, 2600, 3465, 3491, 3495.
- Privileged reports. Volume VIII, sections 2230, 2232, 2255, 2610.
- Postpone, motion to. Volume VIII, sections 2436, 2617.
- Quorum. Volume VI, sections 625, 638, 652, 658, 661, 662, 713. Volume VIII, sections 2805, 2806, 2810, 3122, 3161.
- Reading of papers. Volume VIII, section 2597.
- Recede and concur, motion to. Volume VIII, section 3198.
- Recess, motion for. Volume VIII, section 3354.
- Recognition. Volume VI, sections 283, 290, 299, 300, 309, 380. Volume VII, section 948.
   Volume VIII, sections 2227, 2439, 2461, 2545, 2682, 2685, 2731, 2764, 2765, 2767, 2769, 2772, 2773, 2774, 3319, 3403, 3405, 3407.
- Recommit, motion to. Volume VIII, sections 2270, 2713, 2715, 2716, 2717, 2719, 2726, 2734, 2738, 2745, 2752, 2755, 2759, 2763, 2764, 2765, 2766.
- Recommitment to conference. Volume VIII, section 3309.
- Reconsider, motion to. Volume VIII, sections 2775, 2778, 2784, 2787, 2788, 2791, 2793, 2794.
- Record. Volume VII, section 2165. Volume VIII, sections 3461, 3466, 3483. 3493.
- Refer, motion to. Volume VI, section 373. Volume VIII, sections 2740, 2742.
- Reference. Volume VI, section 749. Volume VII, sections 1033, 1799, 1810, 1863, 1883, 1930, 1953, 1978, 1999, 2067, 2071, 2101, 2106, 2110, 2124, 2125, 2127, 2128.
- Reprints of hearings. Volume VIII, section 3666.

## CLARK, CHAMP, of Missouri, Speaker-Continued.

Decisions on questions of order relating to-Continued.

Resolution of inquiry. Volume VI, sections 421, 422, 423, 429, 430.

Resolution to arrest absentees. Volume VI, sections 265, 686.

Roll call. Volume VI, sections 193, 194, 195. Volume VIII, section 3153.

Rules, resolution to amend. Volume VIII, section 2263.

Senate amendments. Volume VIII, sections 3175, 3232.

Senate bills, calling up by House. Volume VI, section 739.

Sergeant-at-Arms. Volume VI, section 30.

Signal bells. Volume VIII, section 3155.

Sine die adjournment resolution. Volume VIII, section 3372.

Speaker pro tempore. Volume VI, sections 265, 274.

Speaker's table, motion to take from. Volume VIII, section 3367.

Special orders. Volume VII, sections 758, 760, 771.

Suspension of the order of business. Volume VI, section 711.

Suspension of the rules. Volume VIII, section 3397.

Treaties. Volume VI, section 324.

Unanimous consent. Volume VI, sections 729, 732. Volume VII, section 946.

Unfinished business. Volume VI, section 753. Volume VII, section 895. Volume VIII, section 2691, 2694.

Union Calendar. Volume VIII, sections 2404, 2406.

Veto message. Volume VII, section 1103.

Vetoed bill. Volume VII, section 1105.

Voting. Volume VII, section 1111. Volume VIII, sections 3069, 3070, 3071, 3082, 3085, 3087, 3088, 3089, 3093, 3108, 3111, 3115, 3125, 3127, 3139, 3145, 3147, 3151, 3157, 3162, 3503.

#### CLARK, ELECTION CASES OF.

The Iowa election case of Clark v. Hall in the Thirty-fourth Congress. Volume I, section 832.

The Alabama election case of Threet v. Clark in the Fifty-first Congress. Volume II, section 1025.

The Alabama election case of Clark v. Stallings in the Fifty-fifth Congress. Volume I, section 747.

- The Senate election cases of Sanders, Power, Clark, and Maginnis from Montana in the Fifty-first Congress. Volume **I**, section **358**.
- The Senate election case of William A. Clark from Montana in the Fifty-sixth Congress. Volume I, sections 692–695.
- The Georgia election case of Clark v. Moore, in the Sixty-eighth Congress. Volume VI, section 161.
- The Kansas election case of Clark v. White, in the Seventieth Congress. Volume VI, section 175.

The Georgia election case of Clark v. Edwards, in the Sixty-eighth Congress. Volume VI, section 168.

#### CLARK, JOHN B., Clerk.

In 1885 the Clerk honored the Nebraska credentials which, although they did not fully comply with the law, were identical in form with certificates sent from that State to former Congresses. Volume **I**, section **52**.

## CLARK, JOHN C., of New York, Chairman.

Decisions on questions of order relating to— Committee of the Whole. Volume **IV**, section **4909**. Quorum. Volume **IV**, section **2973**.

#### CLARK, M. ST. C., Clerk.

In earlier days the Clerk of the last House, presiding at the organization, declined to decide questions of order and referred them to the House. Volume **I**, section **68**.

### CLARKE, ELECTION CASE OF.

The Texas election case of Giddings v. Clarke in the Forty-second Congress. Volume I, sections 601-604.

#### CLARKE, JAMES P., of Arkansas, President pro tempore.

Decisions on questions of order relating to-

Jefferson's Manual not a direct authority. Volume VIII, section 3382.

## CLASSIFIED CIVIL SERVICE.

- The classification of employees in the civil branches of the Government and their salaries are subjects within the jurisdiction of the Committee on the Civil Service. Volume **VII**, section **2020**.
- The Committee on the Civil Service exercises exclusive jurisdiction of subjects relating to the retirement of employees in the classified civil service. Volume **VII**, section **2021**.
- The covering of post office departmental positions into the classified service is a subject within the jurisdiction of the Committee on the Civil Service and not the Committee on the Post Office and Post Roads. Volume **VII**, section **2019**.
- Bills relating to the classification of salaries of postal employees are within the jurisdiction of the Committee on the Post Office and Post Roads. Volume VII, section 1922.

#### CLAY, CLEMENT C., of Alabama, Speaker pro tempore.

Decisions on questions of order relating to-

Censure of a Member. Volume II, section 1248. Privilege. Volume II, section 1366.

## CLAY, HENRY, of Kentucky, Speaker.

Decisions on questions of order relating to-

- Conference reports. Volume V, section 6407.
- Debate. Volume V, sections 4986, 5043, 5161, 5167.

Electoral count. Volume III, section 1935.

Speaker's office. Volume II, section 1307.

Speaker's vote. Volume V, section 5968.

- Charges being made by a member against the official conduct of Mr. Speaker Clay he appealed to the House for an investigation, which was granted. Volume **II**, section **1362**.
- Rising in his place Mr. Speaker Clay addressed the House, announcing his resignation. Volume I, section 231.
- Mr. Speaker Clay announced to the House his resignation of the Speakership, but his resignation as a Member appears only from the credentials of his successor. Volume **II**, section **1356**.
- As Senator tenders his resignation to take effect at a future date. Volume II, section 1227.

## CLAYTON.

The Arkansas election case of Clayton v. Breckinridge in the Fifty-first Congress. Volume II, sections 1018, 1019.

The Alabama election case of Comer v. Clayton in the Fifty-fifth Congress. Volume I, section 745.

## CLAYTON ANTITRUST ACT.

Bills authorizing associations of producers of agricultural products and limiting the effect of the Clayton Antitrust Act with references to agricultural associations have been reported by the Judiciary Committee. Volume **VI**, section **1765**.

## CLAYTON, HENRY D., of Alabama, Speaker pro tempore.

Decisions on questions of order relating to-

Recommit. Volume VIII, section 2699.

## CLEARING.

Bills of lading, liability of shipowners, and entering and clearing vessels are subjects which have been within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4137**.

#### CLEMENTS.

The Tennessee election case of Andrew J. Clements in the Thirty-seventh Congress. Volume I, section 365.

## CLERK.

- (1) One of the elective officers of the House.
- (2) Acts in a new House until a successor is elected.
- (3) Election of.—As related to the transaction of business at time of organization.
- (4) Election of.—To fill a vacancy.
- (5) Designation of.—Clerk pro tempore.
- (6) Administration of oath to.
- (7) Makes the roll at organization.—Law and practice.
- (8) Makes the roll at organization.—House may overrule.
- (9) Makes the roll at organization.—Considers status of constituency.
- (10) Makes the roll at organization.—Question of qualifications.
- (11) Makes the roll at organization.—Question as to the day of election.
- (12) Makes the roll at organization.—Question as to term of service.
- (13) Makes the roll at organization.—Credentials from Government of doubtful status.
- (14) Makes the roll at organization.—Irregular credentials.
- (15) Makes the roll at organization.—When the credentials raise doubts.
- (16) Makes the roll at organization.—Credentials passed on by State courts.
- (17) Makes the roll at organization.—Conficting credentials.
- (18) Makes the roll at organization.—No credentials.
- (19) Presides at organization.—Rule as to.
- (20) Presides at organization.—Decides questions of order, preserves order, etc.
- (21) Presides at organization.—General authority of.

(22) Presides at organization.—Action of Member-elect when he has declined to put a

question.

- (23) Presides at organization.—Supplanted by a chairman.
- (24) Presides in case of death, resignation, or absence of Speaker.
- (25) Legislative duties.—As to the Journal and questions of order.
- (26) Legislative duties.—Custodian of the seal, and attests writs, etc.
- (27) Legislative duties.—Messages, inquires, etc.
- (28) Legislative duties.—Custodian of papers.
- (29) Legislative duties.—As to motions, bills, etc.
- (30) Legislative duties.—Receives testimony forwarded in election cases.
- (31) Duties as an executive officer.
- (32) In relation to employees.
- (33) Charges against, and removal.
- (34) Death of.

## (1) One of the Elective Officers of the House.

The elective officers of the House, in addition to the Speaker, are the Clerk, Sergeant-at-Arms, Doorkeeper, Postmaster, and Chaplain. Volume I, section 187.

## (2) Acts in a New House Until a Successor is Elected.

The Clerk of the former House continues to act as Clerk of the new House until his Successor is Elected. Volume I, section 244.

#### CLERK-Continued.

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- (2) Acts in a New House Until a Successor is Elected—Continued.
  - Discussion as to whether or not the Clerk in the former House continues until his successor is elected. Volume I, section 188.
  - The House formerly provided by special rule that the Clerk should continue in office until another should be appointed. Volume **I**, section **187**.
  - The House in a rule continuing the Clerk in office until the election of his successor assumed to perpetuate its authority beyond its own existence. Volume **I**, section **235**.

## (3) Election of.—As Related to the Transaction of Business at Time of Organization.

The election of the Clerk of the House presents a question of privilege. Volume I, section 237.

- A Speaker having been elected, the House has proceeded to legislative and other business before the election of a Clerk. Volume I, section 244.
- It has been decided that notwithstanding the requirements of the act of 1789 the House may proceed to business before the election of a Clerk. Volume **I**, section **242**.
- A question has arisen as to whether or not the House, in the face of the provision of law, may proceed to business before the election of a Clerk. Volume **I**, section **243**.
- In 1867 the law of 1789 was considered as binding the House to elect a Clerk before proceeding to business. Volume I, section 241.
- The House has held, notwithstanding the law of 1789, that it may adopt rules before electing a Clerk. Volume I, section 245.
- In 1860 the House decided that it might inform the Senate and President of its organization and election of a Speaker before it had elected a Clerk. Volume **I**, section **240**.

## (4) Election of.—To Fill a Vacancy.

- The office of the Clerk becoming vacant it was held that the House would not be organized for business until a Clerk should be elected. Volume **I**, section **237**.
- The Clerk having died the House at once elected a successor, declining to have the Chief Clerk fill the vacancy temporarily. Volume **I**, section **236**.
- The Clerk having resigned, the House after some intervening business, elected his successor. Volume I, section 239.
- The Clerk having resigned the House elected his successor. Volume I, section 238.

#### (5) Designation of Clerk pro tempore.

In the temporary absence of the Clerk the House has chosen a Clerk pro tempore. Volume I, section 238.

The Clerk, desiring to be away, the House gave him leave of absence. Volume **I**, sections **246**, **247**. In case of temporary absence or disability the Clerk designates a Clerk pro tempore. Volume **VI**, section **25**.

Form of designation of a Clerk pro tempore. Volume VI, section 26.

#### (6) Administration of Oath to.

The act of 1789 provides that at the organization of the House and previous to entering on any other business the oath shall be administered by any Member to the Speaker, and by the Speaker to the other Members and Clerk. Volume **I**, section **130**.

Administration of oath to Members and Clerk in the First Congress. Volume I, section 129.

In the early days of the House two oaths were administered to the Clerk. Volume I, section 228.

## (7) Makes the Roll at Organization.—Law and Practice.

- A statute provides that the Clerk shall make a roll of the Representatives elect, placing thereon the names of those whose credentials show election in accordance with law. Volume **VI**, section **2**.
- The statutes prescribe certain duties of the Clerk as to the organization of the House and the administration of its affairs. Volume I, section 253.

## CLERK-Continued.

- (7) Makes the Roll at Organization.—Law and Practice—Continued.
  - Discussion of the law relating to functions of the Clerk at the organization of the House (footnote). Volume **I**, section **78**.
  - The law of 1863 makes it the duty of the Clerk of the preceding House to make a roll of the Representatives-elect whose credentials show them regularly elected. Volume **I**, section **14**.
  - The duty of making up the roll of Members-elect in event the Clerk can not act devolves on the Sergeant-at-Arms and next on the Doorkeeper. Volume I, section 15.
  - At the organization of the House the Clerk calls the roll of Members by States in alphabetical order. Volume I, section 64.
  - With a single exception the call of the roll of Members at the beginning of a session has been by States and not alphabetically. Volume **I**, section **83**.
  - The call of the roll of Members-elect may not be interrupted, especially by one not on that roll. Volume I, section 84.
  - At the organization of the House a person whose name is not on the Clerk's roll may not be recognized. Volume **I**, section **86**.
  - The House reserves to itself the right to correct the Clerk's roll of Members-elect by striking off or adding to. Volume **I**, sections **19–21**.
  - The House declined before organization to add to the roll the name of a Member-elect whose credential had been lost, but after organization permitted him to take the oath, Volume I, section 85.
  - A motion to proceed to the election of Speaker has been held to be of higher privilege than a motion to correct the Clerk's roll. Volume I, sections 22-24.
  - The Clerk's roll may be corrected during organization by reference to the credentials. Volume I, section 25.
  - In one or two cases it has been held that the Clerk may not entertain a motion to correct the roll which he makes up under the law. Volume **I**, sections **22–24**.
  - The Clerk takes notice of the death or resignation of Members-elect, and informs the House thereof at the time of organization. Volume **I**, sections **26–28**.
  - An instance wherein at the organization of the House, before the enactment of the law as to the Clerk's roll, two claimants to a seat were present and participated in the proceedings. Volume **I**, section **53**.
  - It was held that under the law of 1867 the Clerk had no authority to make up the roll of Delegates. Volume I, section 62.
  - It has been held that there is no roll of Delegates which the Speaker is obliged to recognize at the time of swearing in Members-elect at the organization of the House. Volume **I**, section **61**.
  - By unanimous consent, on request put through the Speaker, the Clerk was permitted to address the House on a question relating to its organization. Volume **V**, section **7297**.
  - A Member's name remains on the roll until the House is officially notified of his resignation or takes action respecting it. Volume **II**, section **1207**.
  - An inquiry of the Clerk having elicited from the State executive the fact that a Member had resigned, the Speaker directed his name to be stricken from the roll. Volume **II**, section **1209**.
  - Senators having withdrawn from the Senate, the Secretary was directed to omit their names from the roll. Volume II, section 1219.
  - A resolution relating to the status of one borne on the roll of membership of the House was held to be privileged. Volume **II**, section **1207**.
  - In 1833 the House decided that a person bearing defective credentials should not be called on the roll call until after the election of Speaker and other officers. Volume **I**, section **53**.

#### CLERK—Continued.

- (7) Makes the Roll at Organization.—Law and Practice—Continued.
  - Instance wherein a Senator's name was dropped from the roll on unofficial information of his death. Volume **IV**, section **4479**.

#### (8) Makes the Roll at Organization.—House May Overrule.

- The House has declined to permit the oath to be taken by persons whose credentials has procured their enrollment by the Clerk. Volume I, section 589.
- The action of the Clerk in enrolling a Member-elect does not prevent the House from questioning the prima facie force of the credentials. Volume **I**, section **592**.
- The House denied prima facie title to a person enrolled by the Clerk on credentials signed by a mere claimant to the governorship in a State disrupted by civil war. Volume **I**, section **376**.
- A refusal of the House to strike a Member-elect's name from the Clerk's roll and a decision to administer the oath to him were held to be a final decision of prima facie right. Volume I, section 615.
- An exceptional case wherein the Clerk, without sufficient evidence, enrolled a person who participated for a time as a Member. Volume **I**, section **366**.
- The claim of a person to a seat may be presented as a question of privilege, although the Clerk may have enrolled another person as entitled to the seat. Volume **III**, section **2593**.

## (9) Makes the Roll at Organization.—Considers Status of Constituency.

- The Clerk declined to enroll a person bearing regular credentials but claiming to be a Representative in addition to the number apportioned to his State. Volume I, section 317. Volume VI, section 54.
- In 1879 the Clerk declined to honor a regular credential for a Representative-at-large to which the State was not entitled by law. Volume I, section 51.
- The Clerk declined to enroll persons bearing credentials in form prescribed by a State government already suspended. Volume I, section 374.

## (10) Makes the Roll at Organization.—Question of Qualifications.

- A Member-elect whose credentials were in due form, but whose age was not sufficient to meet the constitutional requirement, was not enrolled by the Clerk. Volume **I**, section **418**.
- An instance wherein the Clerk omitted from the roll the name of a disqualified Member-elect. Volume I, section 29.
- A Member-elect enrolled by the Clerk on his regular credentials did not vote until his disqualifications had been removed and he had been permitted by the House to take the oath. Volume **I**, section **456**.

#### (11) Makes the Roll at Organization.—Question as to the Day of Election.

- The Clerk declined to enroll the bearer of credentials regular in form but showing an election at a time apparently not that fixed by law. Volume **I**, section **523**.
- The credentials from West Virginia in 1873 showed a doubt as to the true day of election, so the Clerk enrolled only one Member-elect, who was indisputably elected, on each day. Volume **I**, section **36**.
- In 1877 the Clerk disregarded credentials issued by the governor of Colorado in due form, holding that they showed the election to have been held on a day unauthorized by law. Volume I, section 42.
- In 1879 the Clerk honored the regular credentials from the governor of Iowa, although papers presented in opposition thereto raised a doubt as to the lawful day of election. Volume **I**, section **50**.
- In 1871 the Clerk enrolled the Tennessee delegation, although their credentials were at marked variance with the usual form and there appeared a question as to the time of holding the election. Volume **I**, section **33**.

## CLERK-Continued.

## (12) Makes the Roll at Organization.-Question as to Term of Service.

The Clerk declined to enroll claimants bearing credentials referring to an election by virtue of which the said claimants had already held seats in the preceding Congress. Volume I, section **388.** 

## (13) Makes the Roll at Organization.—Credentials from Governor of Doubtful Status.

- In 1875 the Clerk enrolled the names of those bearing credentials signed by the recognized de facto governor of Louisiana, although there were other conflicting credentials. Volume **I**, section **40**.
- The Clerk having honored credentials from a de facto governor the House confirmed the prima facie title, although there was a conflicting certificate from an alleged de jure governor. Volume I, section 614.
- Conflicting credentials, signed by different persons as governor, being presented from Louisiana in 1973, the Clerk declined to enroll the bearer of either credentials. Volume I, section 35.
- In making up the roll the Clerk disregarded entirely credentials issued by a person claiming to be governor, but who never exercised the functions of that office. Volume **I**, section **60**.
- Neither the Clerk nor the House honored credentials issued by a lieutenant governor in the temporary absence of the governor, revoking regular credentials. Volume **I**, section **59**.

## (14) Makes the Roll at Organization.—Irregular Credentials.

- A credential from Indiana not meeting the requirements of the law in 1873, neither claimant to the seat was enrolled. Volume I, section 34.
- The Clerk declined to enroll a person bearing as credentials a mere abstract of returns, although certified by the governor under seal of the State. Volume **I**, section **37**.
- In 1875 a paper of unusual form was submitted to the House at the time of organziation by the Clerk, who had declined to make an enrollment on the strength thereof. Volume **I**, section **39**.
- Credentials bearing on their face evidence that they were not issued in accordance with the requirements of law, the Clerk declined to enroll the bearer. Volume **I**, section **605**.
- In 1871 a certificate from Arkansas, which bore on its face evidence that it was not issued within the time required by law, and concerning the proper execution of which there was doubt, was rejected. Volume **I**, section **31**.
- In 1833 the House declined to sustain the action of the Clerk in enrolling a person whose credentials on their face failed to comply with the requirements of the State law. Volume **I**, section **53**.
- In 1871 the Clerk accepted the credentials from Mississippi which, though irregular in form, met all the substantial requirements of the military reconstruction acts. Volume **I**, section **32**.
- In 1855 the Clerk honored the Nebraska credentials which, although did not fully comply with the law, were identical in form with certificates sent from that State to former Congresses. Volume **I**, section **52**.
- In 1859 the Clerk enrolled a Member-elect who had no regular certificate, but who presented an official statement from the State authorities showing his election. Volume **I**, section **597**.
- Where it is not specifically stated that the bearer is elected in accordance with the law of the State and the United States, the credentials may be honored by the House, if not by the Clerk. Volume **I**, section **30**.
- While the Clerk may not give prima facie effect to credentials not explicitly showing the bearers to the duly elected the House has done so after examining the returns. Volume **I**, section **328**.

## CLERK-Continued.

#### (15) Makes the Roll at Organization.—Where the Credentials Raise Doubts.

- Credentials issued by a governor raising a doubt as to election the Clerk and the House declined to allow to them prima facie effect, although positive credentials authorized by the State legislature accompanied. Volume **I**, section **522**.
- Credentials which on their face implied that the one having prima facie right did not have the final right were not honored either by the Clerk or the House. Volume **I**, section **609**.
- The House sometimes gives prima facie effect to credentials which are so far impeached on their face that the Clerk does not feel authorized, under the law governing his action, to enroll the bearer. Volume **I**, section **605**.

### (16) Makes the Roll at Organization.—Credentials Passed on by State Courts.

- Of two conflicting credentials from Florida in 1877 the Clerk honored the one issued in accordance with a decision of the supreme court of the State. Volume **I**, section **43**.
- A second credential being issued by a governor because of a decision of the State court, but not showing the result called for by the rule of that court, the Clerk honored the first credential. Volume **I**, section **43**.
- The Clerk and the House honored credentials regular in form and issued by a competent officer, although the fact was notorious that the State courts had found a different result. Volume I, section 57.
- An instance wherein the Clerk and the House honored credentials regular in form and issued legally by the proper officers but annulled by the State supreme court. Volume **I**, section **56**.

#### (17) Makes the Roll at Organization.—Conflicting Credentials.

- In view of the existence of conflicting credentials the House declined to administer the oath to a person enrolled by the Clerk as a Delegate. Volume **I**, section **619**.
- In case of conflicting credentials, one intended to revoke the other, the Clerk enrolled neither claimant. Volume I, section 620.
- There being conflicting credentials, issued by different occupants of the gubernatorial chair, the Clerk enrolled neither claimant. Volume **I**, section **623**.
- A certificate regular in form and legally issued by a competent officer was honored by both Clerk and House, although the successor of that officer had issued conflicting credentials. Volume I, section 58.
- The House confirmed the action of the Clerk who had enrolled the bearers of credentials which conformed strictly to the law, although less formal credentials had been issued at an earlier date by a recognized governor. Volume **I**, section **60**.
- Of three sets of credentials presented from Louisiana in 1877 the Clerk honored those which conformed to the requirements of State law. Volume I, section 41.
- A Member-elect having been enrolled on the strength of credentials in due form the Clerk declined to strike him from the roll on the strength of later papers. Volume **I**, sections **48**, **49**.
- There being two conflicting credentials, the second intended to revoke the first, the House declined to reverse the action of the Clerk in enrolling the bearer of the second credential. Volume **I**, section **615**.
- Of two claimants, each having credentials in apparently due form, the House directed the administration of the oath to the one whom the Clerk had enrolled. Volume **I**, section **613**.

#### (18) Makes the Roll at Organization.—No Credentials.

- No credentials being received for a district prior to the meeting of Congress, the Clerk placed no name on the roll for either that district. Volume **I**, section **47**.
- The governor having declined to issue credentials because of unsatisfactory returns the Clerk declined to enroll either claimant, although the governor officially expressed an opinion that a certain one was elected. Volume **I**, section **559**.

## **CLERK**—Continued

- (18) Makes the Roll at Organization.—No Credentials—Continued.
  - Conflicting returns rendering it impossible for a governor to issue any credentials the Clerk enrolled neither claimant to the seat. Volume **I**, section **556**.
  - No credentials being received the Clerk declined to enroll either claimant, although one of them filed documents tending to show his election. Volume **I**, section **44**.
  - The House declined to order that the oath be taken by a person who had credentials perfect in form, but who has not presented them to the Clerk and did not desire to assert prima facie right. Volume I, section 44.

#### (19) Presides at Organization.—Rule as to.

- A rule which, however, is not operative at the time the House is organized, provides that the Clerk shall call the new House to order and preside until the election of a Speaker. Volume **I**, section **64**.
- Discussion of the functions of the Clerk of the former House presiding at the organization of a new House. Volume I, section 67.
- Discussion of the functions and authority of the Clerk of the former House presiding at the organization of the new House. Volume **I**, section **73**.
- Instance of thanks to the Clerk for presiding during a prolonged contest over the organization. Volume I, section 222.
- The House thanked its Clerk for his service in presiding during a delayed election of a Speaker. Volume **VIII**, section **3671**.

#### (20) Presides at Organization.—Decides Questions of Order, Preserves Order, etc.

- Pending the election of a Speaker or a Speaker pro tempore the Clerk preserves order and decorum and decides questions of order to appeal. Volume **I**, section **64**.
- Before the completion of the organization of the House in 1923 the Clerk decided questions of order and enforced, in as far as applicable, the rules of the preceding Congress. Volume VI, section 623.
- In 1863, at the organization of the House, the holdover Clerk disclaimed authority to enforce the rules, but decided points of order as authorized by a rule of the last House. Volume **I**, sections **76**, **77**.
- In 1855 the Clerk decided questions of order at the organization. Volume I, section 91.
- In 1855, while the Clerk was presiding at the organization of the House, a question of order was decided by him and the decision sustained. Volume **I**, section **75**.
- Clerk Forney, presiding before the organization of the House in 1856, declined to decide points of order when there was a division of opinion among the Members. Volume V, section 5325.
- In earlier days the Clerk of the last House, presiding at the organization, declined to decide questions of order and referred them to the House. Volume **I**, sections **68–72**.
- In 1820 there arose a question as to the right of the Clerk presiding during organization to rule a motion out of order. Volume **I**, section **65**.
- Before the election of a Speaker the House has empowered the Clerk and Sergeant-at-Arms of the last House to preserve order. Volume **I**, section **101**.
- Instance wherein during the organization the Clerk of the preceding House declined to entertain an appeal from his decision. Volume I, sections 22-24.
- In 1867 the Clerk acting under the law of 1863, declined to entertain any proposition not consistent with the organization of the House. Volume **I**, section **80**.
- The Clerk presiding at the organization has declined to entertain a protest, although it related to the organization. Volume **I**, section **80**.

#### (21) Presides at Organization.—General Authority of.

The House and not the holdover Clerk decides by what method it shall proceed to elect a Speaker. Volume I, section 210.

#### **CLERK**—Continued

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- (21) Presides at Organization.—General Authority of—Continued.
  - In 1869 the holdover Clerk, basing his authority on the law of 1863, declined to entertain question of order or an appeal, pending the motion to proceed to election of a Speaker. Volume **I**, section **79**.
  - In 1860 the election of a Speaker proceeded slowing, the voting being interspersed with debate, which the Clerk did not prevent. Volume **I**, section **223**.
  - The Clerk while presiding at the organization declined to open a paper addressed to the Speaker, although it was supposed to inclose a missing credential. Volume **I**, section **47**.
  - Before the completion of the organization of the House in 1869 the Clerk refused to entertain a motion referring to a committee a subject relating to the election of a Member. Volume **I**, section **78**.
  - A Clerk presiding at the organization having proposed to read a paper explaining his reasons for certain acts, the Members-elect declined to permit him to do so. Volume **I**, section **67**.
  - Before the election of a Speaker the Clerk recognizes Members. Volume I, section 74.
  - At the organization of the House in 1855 the Clerk ordered tellers. Volume I, section 90.
  - The Clerk appoints the committee to escort the newly elected Speaker to the chair. Volume I, section 220.

# (22) Presides at Organization.—Action of Member-Elect When he has Declined to put a Question.

The Clerk presiding during organization declined to put a question, whereupon a Member-elect put the question from the floor. Volume **I**, section **67**.

#### (23) Presides at Organization.—Supplanted by a Chairman.

- The Clerk of the last House having declined to put any motions except the motion to adjourn during organization of the new House, the Members-elect chose one of their number chairman. Volume I, section 67.
- In 1837 a proposition was made that the Members-elect choose one of their number to preside during organization, but it was laid on the table and the Clerk of the last House continued to act. Volume **I**, section **66**.
- Discussion of a proposition to elect a Speaker pro tempore for the period of organization before the election of a regular Speaker (footnote). Volume **I**, section **223**.
- The Senate having assembled and there being no Presiding Officer, by mutual consent one of the older Members took the chair. Volume I, section 118.

## (24) Presides in Case of Death, Resignation, or Absence of Speaker.

In the absense of the Speaker the Clerk calls the House to order. Volume **II**, sections **1386–1389**. In the absence of the Speaker the Clerk calls the House to order. Volume **VI**, section **272**.

- The Speaker having resigned, the chair remained vacant and the Clerk presided until a successor was elected. Volume I, section 231.
- The Speaker having died during the recess of Congress the Clerk called the House to order, ascertained the presence of a quorum, and entertained a motion to proceed to election of a Speaker. Volume I, section 234.
- An instance where in the Clerk did not call the House to order in the absence of the Speaker. Volume II, section 1411.
- The Speaker pro tempore whom the House had just elected, not being present, the Clerk held that the motion to adjourn was not business, and under the circumstances was the only motion in order. Volume **I**, section **228**.
- In 1820 at the beginning of a second session the Clerk called the House to order, and after ascertaining the presence of a quorum presented a letter of resignation from the Speaker. Volume **I**, section **232**.

## CLERK-Continued.

- (25) Legislative Duties.—As to the Journal and Questions of Order.
  - The Clerk is required to note all questions of order and the decisions thereon and print the records thereof as an appendix to Journal. Volume **I**, section **251**.
  - The Sergeant-at-Arms receives no fees and the Clerk receives them only for certified extracts of the Journal. Volume I, section 259.
  - It is the duty of the Clerk to print and distribute the Journal. Volume I, section 251.
  - The preparation and reading of the Journal is not prevented by the death of the officer having it in charge. Volume **I**, section **237**.
  - The Speaker's right to examine and correct the Journal after it is made up by the Clerk has always been affirmed. Volume **IV**, sections **2735–2737**.

#### (26) Legislative Duties.—Custodian of the Seal, and Attests Writs, etc.

- The custody and use of the seal is with the Clerk, under directions of the House. Volume I, sections 254, 255.
- The Clerk attests and affixes the seal of the House to all writs, warrants, and subpoenas issued by order of the House. Volume I, section 251.
- The clerk is required to certify to the passage of all bills and joint resolutions. Volume I, section 251.
- In the Kilbourn case the subpoena was attested for the Clerk by deputy. Volume II, section 1608.
- The Clerk being incapacitated the House authorized the Chief Assistant Clerk to attest a warrant and exercise the other functions of the Clerk. Volume **I**, section **287**.
- The articles in an impeachment are signed by the Speaker and attested by the Clerk. Volume III, sections 2302, 2328, 2370, 2390, 2420, 2449.
- The replication of the House to the answer in an impeachment is signed by the Speaker and attested by the Clerk. Volume III, sections 2311, 2352, 2432.
- The surrejoinder of the House of Representatives in the Belknap trial was signed by the Speaker and attested by the Clerk. Volume **III**, section **2455**.

#### (27) Legislative Duties.—Messages, Inquiries, etc.

- It has long been the practice for the House to direct the Clerk to take its messages to the Senate. Volume **V**, section **6594**.
- Forms of messages in use by the Clerk of the House in transmitting business from the House to the Senate. Volume **V**, section **6596**.
- Before the enactment of the statute the House directed the Clerk to take to the Secretary of State its bills passed over the President's veto. Volume **IV**, sections **3525–3527**.
- There being an error in an engrossed House bill sent to the Senate a request was made that the Clerk be permitted to make correction. Volume **IV**, section **3465**.
- Resolutions of inquiry are delivered under direction of the Clerk. Volume III, section 1879.
- Instructions or privileges given to a committee by the House are transmitted to the committee under the hand of the Clerk of the House. Volume **IV**, section **4574**.

## (28) Legislative Duties.—Custodian of Papers.

- At the time of final adjournment of a Congress the clerks of committees are required to deliver to the Clerk of the House the bills and other papers referred to the committee. Volume **V**, section **7260**.
- All evidence taken by a committee under order of the House and not reported to the House shall be delivered to the Clerk at the final adjournment of the Congress. Volume **V**, section **7260**.
- The House sometimes orders that testimony taken by an investigating committee be taken in charge by the Clerk to be by him delivered to the next House. Volume III, sections 1783, 1784.
- When an act passes for the settlement of a claim the Clerk may transmit the papers relating thereto to the officer charged with the settlement. Volume **V**, section **7256**.

#### CLERK-Continued.

- (28) Legislative Duties.—Custodian of Papers—Continued.
  - The Clerk may loan to officers or bureaus of the Executive Departments papers from the files of the House taking a receipt therefor. Volume **V**, section **7256**.
  - When leave is given for the withdrawal of a paper from the files of the House a certified copy of it is to be left in the office of the Clerk. Volume **V**, section **7256**.
  - The House, in maintenance of its privilege, has refused to permit the Clerk to produce in court, in obedience to a summons, an original paper from the files, but has given the court facilities for making certified copies. Volume **III**, section **2664**.
  - Insance wherein permission was given the clerk of a committee and the Clerk of the House, to respond to subpoena or subpoena duces tecum and to make deposition with proviso that they should take with them none of the files. Volume **VI**, section **585**.
  - The Clerk of the House having been subpoenaed to produce before the Supreme Court of the District of Columbia certain papers from the files, reported to the House, and failing to receive permission disregarded the order of the court. Volume **VI**, section **587**.
  - A resolution authorizing the Clerk of the House to produced papers requested in a subpoena duces tecum is presented as a matter of privilege, but such privilege is destroyed by incorporation in the resolution of extraneous and unprivileged matter. Volume **VI**, section **587**.
  - An instance wherein the Clerk of the House, without an order from the House, produced before a Senate committee of investigation, after the expiration of the statutory period provided for their preservation, statements filed in his office in compliance with the provisions of the Federal corrupt practices act. Volume **VI**, section **353**.
  - The House by resolution authorized its Clerk to produce papers and its Members to give testimony before a court of impeachment. Volume **III**, section **1796**.
  - The charge that the minority views of a committee had been abstracted from the Clerk's office by a Member was investigated as a question of privilege. Volume **III**, section **2603**.

## (29) Legislative Duties.—As to Motions, Bills, etc.

- When a motion is made the Speaker shall state it or cause it to be read by the Clerk before being debated. Volume **V**, section **5304**.
- A motion which has been stated by the Speaker or read by the Clerk is in possession of the House, but may be withdrawn before a decision or amendment. Volume **V**, section **5304**.
- Petitions, memorials, and bills are introduced by the Member delivering them to the Clerk. Volume IV, section 3364.
- While it is the practice to printed memorials from State legislatures in the Senate proceedings, it is not the custom in the House, and such memorials are presented by filing with the Clerk, and are noted by title in the Record and the Journal. Volume **VII**, section **1024**.
- Reports of committees, except privileged reports, are submitted to the House by delivering them to the Clerk. Volume **IV**, section **4620**.
- Nonprivileged reports are delivered to the Clerk for reference to the Calendars under the direction of the Speaker. Volume **IV**, section **3116**.
- Privileged reports may not be submitted by filing with the Clerk through the basket but must be presented from the floor. Volume **VIII**, section **2230**.
- A privileged resolution is reported from the floor and not by filing with the Clerk. Volume VI, section 404.
- Instance wherein a committee empowered to sit during recess was directed to file its report with the Clerk of the House. Volume **III**, section **1741**.
- A committee of investigation was granted leave to file report with the Clerk of the House after adjournment of Congress in which it was appointed. Volume **VI**, section **381**.
- The House sometimes orders a committee's report to be made in recess by handing it to the Clerk of the House. Volume **IV**, sections **4676**, **4677**.

## CLERK—Continued.

- (29) Legislative Duties.—As to Motions, Bills, etc.—Continued.
  - The amendment of the numbers of the sections of a bill is done by the clerk. Volume **IV**, section **3394.**
  - By concurrent resolution, the clerk was authorized to correct errors in a bill agreed to by the two Houses. Volume **VII**, section **1069**.
  - Instance wherein the Clerk was authorized to make such clerical changes in the table of contents, numbering and lettering, erroneous or superfluous cross references and other purely formal amendments as were required to conform to the action of the House and secure uniformity in typography, indentation, and numerical order of the text of a bill. Volume **VII**, , section **1067**.
  - A House bill with Senate amendments having been lost, the House agreed to an order for reengrossment of the bill, and directed the Clerk to request from the Senate a copy of its amendment thereto. Volume **VII**, section **1074**.
  - Authority to correct an error in enrolling a bill was conferred on the Clerk by concurrent resolution. Volume **VII**, section **1068**.
  - The pagination and marginal numerals are no part of the text of a bill and, after amendment, are altered, changed or transposed by the Clerk to conform to the amended text without order. Volume **VIII**, section **2876**.
  - When a bill passes the House the Clerk certifies the fact at the foot thereof. Volume II, section 3417.
  - While a conference report may not be considered when the original papers are not before the House, the failure of the Clerk to certify to their authenticity may be remedied when the question is raised, and does not invalidate proceedings relating to them. Volume **VIII**, section **3302**.
  - The Clerk is sometimes authorized to make a merely formal amendment to a bill that has passed the House. Volume **IV**, section **3443**.
  - Under the modern practice the Clerk of the House accepts bills and resolutions for introduction prior to the opening day of the session. Volume **VII**, section **1027**.
  - Motions to discharge committees are filed with the Clerk and are not presented from the floor. Volume **VII**, section **1008**.
  - Any Member may file with the Clerk a motion to discharge a committee from the consideration of a public bill referred 30 days prior. Volume **VII**, section **1007**.

#### (30) Legislative Duties.—Receives Testimony Forwarded in Election Cases.

- The law requires the testimony taken in an election case to be transmitted to the Clerk of the House by the officer before whom it was taken. Volume **I**, section **703**.
- A copy of the notice of contest and the answer in an election case are sent to the Clerk of the House with the testimony. Volume **I**, section **704**.
- The law prescribing the method of forwarding to the Clerk of the House the testimony in an election case. Volume **I**, section **705**.
- The law governing the method of transmitting the testimony in an election case to the Clerk of the House was held to be directory merely. Volume **I**, section **736**.
- Law governing the duty of the Clerk of the House as to the printing of testimony in an election case. Volume I, section 704.

#### (31) Duties as an Executive Officer.

- The Speaker during sessions and the Clerk during recess of Congress certifies to the compensation of Members, and the Speaker certifies as to mileage. Volume I, section 1156.
- The Clerk is required to pay the officers and employees of the House on the last secular day of each month. Volume I, section 251.
- The Clerk is required to pay the officers and employees of the House on the first secular day of each month. Volume VI, section 27.
- The Clerk keeps account of disbursement of the contingent fund and the stationary accounts of Members. Volume I, section 251.

#### CLERK—Continued.

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## (31) Duties as an Executive Officer—Continued.

- Each Member is allowed \$125 annually for stationery, and the Clerk maintains a stationery room for supplying articles. Volume **II**, sections **1161**, **1162**.
- The Clerk furnishes stationery to the several committees and to the House. Volume II, sections 1161, 1162.
- Stationery, blank books, and other papers necessary to legislation are furnished to the House and Senate and their committees on requisition of the Clerk of the House and Secretary of the Senate, respectively. Volume **V**, section **7322**.
- It is the duty of the Clerk to have printed and delivered to each Member a list of the reports required to be made to Congress. Volume I, section 252.
- The Secretary of the Senate and the Clerk of the House have a discretionary power to order the reprinting of bills, resolutions, documents, etc. Volume **V**, section **7319**.
- The Clerk makes or approves all contracts, etc., for labor, materials etc., for the House. Volume I, section 251.
- The Postmaster having died it was held that contracts for carrying the mails must be made by the Clerk and not by the Assistant Postmaster. Volume **V**, section **7235**.

## (32) In Relation to Employees.

- The House declined to interfere with the Clerk's power of removing his subordinates. Volume I, section 249.
- Employees under the Clerk, Sergeant-at-Arms, Doorkeeper, and Postmaster shall generally be assigned only to the duties for which they are appointed. Volume **V**, section **7232**.
- Decision of the Comptroller of the Treasury as to the employment of the index clerk. Volume V, section 7234.

#### (33) Charges Against, and Remvoal.

- It being alleged that the Clerk was guilty of official misconduct a resolution removing him from office was presented and entertained. Volume I, section 286.
- Pending examination of the Clerk on a charge of misappropriation of funds he was suspended from the exercise of his functions. Volume **I**, section **287**.
- For misappropriation of funds the House arrested its Clerk and arraigned him at the bar. Volume I, section 287.
- The House by resolution dismissed its Clerk, who had been found guilty of misappropriation of public funds. Volume I, section 287.
- The Clerk being arraigned to answer charges, leave was given him to address the House. Volume I, section 287.
- The report of an investigating committee exonerating the Clerk was printed in full in the Journal. Volume **I**, section **295**.
- A newspaper charge against the Clerk was, at the request of that officer, investigated by the House. Volume I, section 295.
- (34) Death of.
  - The Clerk having died in the recess of Congress the House was informed as soon as a quorum had been ascertained and new Members sworn in. Volume **I**, section **236**.
  - The death of the Clerk being announced the House adopted appropriate resolutions. Volume V, section 7171.

## CLERK PRO TEMPORE.

In the temporary absence of the Clerk the House has chosen a Clerk pro tempore. Volume , section  $\mathbf{248.}$ 

## CLERKS.

- (1) Of the House.—Duties of certain.
- (2) Of committees.—Authorization of.
- (3) Of committees.—Appointment of, and oath.
- (4) Of committees.—Duties as to papers and proceedings.

## CLERKS—Continued.

- (5) Of Committees.—Privilege of.
- (6) Of Committees.—Compensation of.
- (7) Of Members.
- (8) In the executive departments.
- (9) As officers of election

## (1) Of the House.—Duties of Certain.

The enrolling clerks should make no change, however unimportant, in the text of a bill to which the House has agreed. Volume **III**, section **2598**.

The office of Journal Clerk and its requirements (footnote). Volume III, section 2644.

- Discussion of the practice of the pair clerks in pairing without authorization all Members failing to vote. Volume **VIII**, sections **3078**, **3086**, **3092**.
- General pairs may be arranged for Members desiring to be recorded as absent without leave, and it is customary for the pair clerks to arrange such pairs without specific authorization from Members. Volume **VIII**, section **3085**.
- It frequently happens that on account of the large majority vote on the pending question the pair clerks are unable to secure regular pairs and are forced to pair Members favoring the same side of the question. For this reason some Members instruct the clerks not to pair them during their absence without explicit instructions. Volume **VIII**, section **3092**.
- The pair clerks decline to alter a pair unless authorized to do so by all Members signatory thereto. Volume **VIII**, section **3088**.

## (2) Of Committees.—Authorization of.

- The Committee on Accounts recommends to the House resolutions authorizing and assigning clerks to committees. Volume IV, section 4331.
- An annual clerkship of a committee is authorized by a resolution reported by the committee on Accounts and agreed to by the House. Volume **IV**, section **4534**.
- Session clerks are assigned to committees by resolution reported from the Committee on Accounts and agreed to by the House. Volume **IV**, section **4535**.
- The assignment of committee clerks is within the jurisdiction of the Committee on Accounts. Volume IV, section 4332.
- The Kansas Committee of 1856 was empowered by the House to employ or dismiss clerks and assistant sergeants-at-arms and to administer oaths to them. Volume **III**, section **1752**.
- A resolution enlarging the powers and increasing the duties of a standing committee through the employment of a clerk to be paid from the contingent fund was held not to be within the privilege given the Committee on Accounts to report at any time. Volume **VIII**, section **2304**.
- Authorization to appoint a clerk is a subject within the jurisdiction of the Committee on Accounts and not the Committee on Rules, and its inclusion by the latter committee in a resolution providing for an order of business renders the resolution ineligible for report under the rule giving that committee the right to report at any time. Volume **VIII**, section **2256**.

#### (3) Of Committees.—Appointment of, and Oath.

- Clerks of committees are appointed by the chairman, with the approval of the Committee, and are paid at the public expense. Volume **IV**, section **4533**.
- Clerks and other employees of committees are appointed by the chairman, with the approval of the committee, and are paid at the public expense. Volume **VIII**, section **2206**.
- The chairman of the temporary committee on accounts is authorized to appoint and dismiss clerks or other employees of his committee. Volume **VIII**, section **2207**.
- There is no legal power to fill a vacancy in the clerkship of a committee after one Congress has expired and before the next House has been organized. Volume **IV**, section **4539**.
- Forms of oaths taken by clerks of committees. Volume IV, sections 4580-4582.

#### **CLERKS.**—continued.

(3) Of Committees.—Appointment of, and Oath.—Continued.

The clerk of the Joint Committee on the Conduct of the War was sworn. Volume IV, section 4424.

## (4) Of Committee.—Duties as to Papers and Proceedings.

- At the time of final adjournment of a Congress the clerks of committees are required to deliver to the Clerk of the House the bills and other papers referred to the committee. Volume **V**, section **7260**.
- A committee sometimes makes its clerk custodian of its papers, allowing possession to Members only by permission of the committee. Volume **IV**, section **4578**.
- The House authorized the clerk of a committee to disclose by deposition the proceedings of the committee. Volume **III**, section **2604**.
- The House authorized the clerk of a committee to produce committee records in response to legal process. Volume **VIII**, section **2496**.
- It is the duty of the clerk to notify members of the committee of called meetings. Volume **VIII**, section **2208**.

#### (5) Of Committees.—Privilege of.

Clerks of committees other than the clerk of the committee in charge of the bill under consideration are not entitled to the privileges of the floor. Volume **VIII**, section **3636**.

An assault upon the clerk of a committee within the walls of the Capitol was held to be a breach of privilege. Volume II, section 1629.

#### (6) Of Committees.—Compensation of.

- Reference to statutes fixing the pay of session clerks of committee (footnote). Volume **IV**, section **4535.**
- A session clerk is entitled to compensation only from the date when he enters upon the discharge of his duties with the committee. Volume **IV**, section **4536**.
- A clerk of a committee who ceased to hold office on December 21 was held not to be entitled to the salary for the remainder of the month under the terms of a resolution directing the payment of salaries of employees for that month on the 20th. Volume **IV**, section **4537**.
- The clerk of a committee being appointed a postmaster was held to be entitled to his salary as clerk until his successor was appointed, although his salary as postmaster had already begun. Volume **IV**, section **4538**.

#### (7) Of Members.

Old and new systems of providing clerks for Members. Volume VI, section 206.

- The statute providing for clerks for Members does not require the designation of two clerks, but merely limits the number to not more than two. Volume **VI**, section **210**.
- One person may be designated as clerk to two Members if the aggregate compensation is within the limitation prescribed by law. Volume **VI**, section **210**.
- The statute prohibiting payment of two or more salaries exceeding \$2,000 per annum in the aggregate applies to clerks to members. Volume **VI**, section **210**.
- Compensation of clerks may be paid on the third of each month. Volume VI, section 211.
- Payment of clerk hire from lump sum appropriations to persons carried on the rolls in another capacity is additional compensation and prohibited by law. Volume **VI**, section **210**.
- Clerks designated by Member are placed upon the roll of employees of the House, and are subject to removal by the Member, with or without cause. Volume **VI**, section **206**.
- Clerk hire is paid from date of filing of credentials and not from date of election. Volume VI, section 206.
- A Member unseating another is not entitled to clerk hire prior to taking of oath and designation of clerks. Volume **VI**, section **212**.
- Death or resignation of a Member terminates the employment of clerks designated by him. Volume VI, section 208.

#### **CLERKS**—Continued.

## (7) Of Members—Continued.

The old and new systems of providing clerks for Members. Volume II, section 1151.

The old law as to clerk hire for Members and construction thereof. Volume II, section 1152.

- Bills providing clerks for Members and Senators were reported by the Committee on Accounts. Volume IV, section 4334.
- As to the allowances for clerk hire to the chairman of the temporary Committee on Accounts. Volume **V**, section **7237**.
- A Senator who had employed an official of a manufacturing association as a clerk in the formulation of a tariff bill was censured by the Senate. Volume **VI**, section **239**.

## (8) In the Executive Departments.

- The general law authorizing the employment in the Executive Departments of such clerks as may be appropriated for is held to authorize appropriations for clerkships not otherwise authorized. Volume **IV**, section **3675**.
- Statutes authorizing the employment of such departmental clerks "as may be appropriated for by Congress from year to year" or "as Congress may from time to time provide" were held to warrant appropriations for clerkships not otherwise authorized. Volume **VII**, section **1316**.
- A general law authorizing the heads of departments to employ such clerks as may be appropriated for, a provision making appropriation for clerks an employed was held to be in order. Volume **VII**, section **1322**.
- The law authorizing the heads of departments to employ such clerks as may be appropriated for was held to authorize clerkships not otherwise authorized. Volume **VII**, section **1321**.
- The law authorizing the heads of departments to employ such clerks as may be appropriated for was held to warrant an appropriation for clerks in the field force of the Civil Service Commission. Volume **VII**, section **1320**.
- The statute requiring specific authorization and appropriation for clerks and other employees in the Executive Departments. Volume **IV**, section **3700**.
- Bills relating to leaves of absence of officers and clerks of the Government have been considered by the several committees on expenditures. Volume **IV**, section **4319**.
- Bills relating to leaves of absence of officers and clerks of the Government were considered by the several committees on expenditures. Volume **VII**, section **2043**.
- A provision requiring clerks in the classified service to work an increased number of hours was held not to be in order under the exception to the rule prohibiting legislation on an appropriation bill. Volume **VII**, section **1566**.
- A general law authorizing the promotion of clerks from one class to another, without limitation as to number, a provision for the promotion of any number is in order. Volume **VII**, section **1328**.
- The Committee on Reform in the Civil Service has exercised a general jurisdiction over bills relating to the status of officers, clerks, and employees in the civil branches of the Government. Volume **IV**, section **4297**.

## (9) As Officers of Election.

- Election judges and clerks sworn by one having no legal right to administer the oath were regarded by the House as de facto officers and the returns were counted, the State law forbidding rejection for mere informalities. Volume **I**, section **558**.
- It not being shown that the law required a record of the qualifications of an election officer the committee declined to assume, from absence of the record, that he was not qualified. Volume **I**, section **618**.

#### CLERK'S DESK.

Members may not remain near the Clerk's desk during a vote. Volume II, section 1136. Volume VI, section 190.

#### CLERK'S DESK-Continued.

Before the adoption of rules, while the House was proceeding under general parliamentary law, the Speaker held that Members might not remain near the Clerk's desk during a vote. Volume VI, section 191.

Discussion of the importance of observing the rule against remaining at the desk during roll call, and smoking in the Hall of the House. Volume **VI**, section **193**.

Officers and employees of the House may not remain near the Clerk's desk during a vote unless their duties so require. Volume **VI**, section **192**.

Instance wherein a Member addressed the House from the Clerk's desk. Volume V, section 4981. Members may not personally address the clerks at the desk during roll call. Volume VI, section 194.

- Amendments are sometimes submitted orally, but on demand must be reduced to writing and sent to the Clerk's desk. Volume **VIII**, section **2829**.
- Members sign motions to discharge committees at the Clerk's desk during the session of the House and not elsewhere. Volume **VII**, section **1008**.
- Motions to discharge committees are signed at the Clerk's desk during the session of the House and not otherwise. Volume VII, section 1009.

#### CLEVER.

The New Mexico case of Chaves v. Clever in the Fortieth Congress. Volume I, sections 541, 542.

## CLINE, CYRUS, of Indiana, Chairman.

Decisions on questions of order relating to— Debate. Volume **VIII**, section **2573**.

### CLOAKROOMS.

- A Member in the lobby, cloakroom, or gallery is not entitled to vote even though he hears his name called. Volume **VIII**, section **3144**.
- In counting to ascertain the presence of a quorum or whether a sufficient number have voted to order yeas and nays, the Chair counts all Members visible, including those in lobbies and cloakrooms. Volume **VIII**, section **3120**.

## CLOPTON.

The Virginia election case of Bassett v. Clopton in the Fourth Congress. Volume I, section 762.

## CLOSE DEBATE.

- The only motion used for closing debate in the House (as distinguished from the Committee of the Whole) is the motion for the previous question. Volume **V**, section **5456**.
- When a special order prescribes limits beyond which debate may not continue, the House may, on motion, close debate at any time within such limits. Volume **VII**, section **765**.
- Under a special order providing for consideration in Committee of the Whole, the House automatically resolves into the committee after voting on a motion to close debate for which the committee has risen. Volume **VII**, section **765**.
- The committee having voted to close debate at a stated hour the Chair announces the close of debate at that time notwithstanding intervening time has been consumed without debate. Volume **VIII**, section **2326**.
- Debate on an appeal in the Committee of the Whole is under the 5-minute rule and may be closed by the committee. Volume **VIII**, section **3455**.
- An appeal from the decision of the Chair is debatable both in the House and in the Committee of the Whole, but debate may be closed in the House by a motion to lay on the table and in the Committee of the Whole by a motion to close debate or to rise and report. Volume **VIII**, section **3453**.

## COAL.

- Standards of quality and regulations for the control of interstate distribution of coal and other fuels and the procuring and publication of statistics relative thereto, are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1830**.
- A bill providing for agricultural entries of coal lands in Alaska was held to be privileged as a reservation of the public lands for actual settlers. Volume **VIII**, section **2290**.

#### COAST AND GEODETIC SURVEY.

- Bills relative to adjustment of claims occasioned by activities of the Coast and Geodetic Survey, formerly considered by the Committee on Interstate and Foreign Commerce, are now reported by the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1817**.
- The Committee on Naval Affairs has exercised limited jurisdiction over bills relating to the Coast and Geodetic Survey. Volume **VII**, section **1910**.

## COAST DEFENSES.

The Appropriations Committee reports the appropriations for fortifications and coast defenses, the District of Columbia, and pensions. Volume **IV**, section **4032**.

#### COAST GUARD.

- Proposed legislation affecting the Coast Guard, the Marine Corps, the Marine Band, and the Fleet Marine Corps Reserve, is within the jurisdiction of the Committee on Naval Affairs. Volume VII, section 1911.
- Bills authorizing the establishment of Coast Guard stations and regulating pay of enlisted men in the Coast Guard Service, formerly reported by the Committee on Interstate and Foreign Commerce, are now handled by the Committee on Merchant Marine and Fisheries. Volume VII, section 1815.

## COASTING DISTRICTS.

Collisions, coasting districts, marine schools, etc., are subjects of doubtful jurisdiction between the Committees on Merchant Marine and Fisheries and Interstate and Foreign Commerce. Volume VII, section 4146.

## COBB, ELECTION CASES OF.

- The Alabama election case of Whatley v. Cobb in the Fifty-third Congress. Volume II, section 1046.
- The Alabama election case of Goodwyn v. Cobb in the Fifty-fourth Congress. Volume I, sections 720, 721.

## COBB, HOWELL, of Georgia, Speaker.

Decisions on questions of order relating to-Adjourn, motion to. Volume V, section 5373. Adjournment. Volume V, section 6719. Amendments germane. Volume V, section 5845. Amendments not germane. Volume VI, section 5891. Appeals. Volume V, sections 5057, 5058, 5061, 6952. Call of the House. Volume IV, section 3007. Ceremonies. Volume V, section 7177. Committee. Volume III, section 1997. Debate. Volume VI, sections 4997, 5081. Delegates. Volume II, section 1292. Division of the question. Volume V, sections 6124, 6131, 6135. Election of officers. Volume I, sections 191, 193, 237, 263. Error in vote. Volume V, sections 6086, 6091, 6092. Jurisdiction. Volume IV, section 4355. Leave of absence. Volume II, section 1146.

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## **CO-CONSPIRATOR.**

- Testimony as to what was said by the agent or coconspirator of respondent in regard to carrying out respondent's order, the said order being a ground of the impeachment, was admitted. Volume III, sections 2231-2233.
- An alleged coconspirator was permitted to testify as to declarations of the respondent at a time after the act, the testimony being responsive to similar evidence on the other side. Volume III, section 2234.

#### CODIFICATION.

- The rule gives to the Committee on Revision of the Laws jurisdiction of subjects relating "to the revision and codification of the statutes of the United States." Volume IV, section 4293.
- The Committee on the Revision of the Laws has reported bills incidental to its jurisdiction over revision and codification of laws. Volume VII, section 2016.
- Examples of jurisdiction of the Committee on Revision of Laws over bills embodying codifications. Volume VII, section 2015.
- Examples of jurisdiction of the Committee on Revision of the Laws over bills embodying codifications. Volume IV, section 4294.
- Bills for framing a municipal code and amending the criminal laws and corporation laws in the District have been within the jurisdiction of the Committee for the District of Columbia. Volume IV, section 4287.
- Provisions for establishment of code of law for the District of Columbia are under the jurisdiction of the Committee on the Judiciary. Volume II, section 1761.

## COFFROTH.

The Pennsylvania election cases of Koontz v. Coffroth and Fuller v. Dawson in the Thirty-ninth Congress. Volume I, sections 556-558.

#### COGNIZANCE.

- The House may take official cognizance of a paper listened to by the Committee of the Whole in attendance on an impeachment trial. Volume III, section 2042.
- The House is not bound to take cognizance of the manner of nomination unless fraudulent methods appear to have thwarted the will of the electorate. Volume VI, section 93.

#### COINAGE.

- The rule gives to the Committee on Coinage, Weights, and Measures jurisdiction of the subject of "coinage, weights, and measures." Volume **IV**, section **4090**.
- Subjects relating to the coinage of silver and purchase of bullion have been within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **IV**, section **4093**.
- Bills for defining and fixing the standard of value and regulating coinage and exchange of coin are within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **IV**, section **4095**.
- Subjects relating to mints and assay offices are within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **IV**, section **4094**.
- A bill relating to Hawaiian coinage was reported by the Committee on Coinage, Weights, and Measures. Volume IV, section 4092.

## COINAGE, WEIGHTS, AND MEASURES, COMMITTEE ON.

- The creation and history of the Committee on Coinage, Weights, and Measures, section 6 of Rule XI. Volume **IV**, section **4090**.
- Recent history of the Committee on Coinage, Weights, and Measures, section 6 of Rule XI. Volume VII, section 1797.
- The rule gives to the Committee on Coinage, Weights, and Measures jurisdiction of the subject of "coinage, weights, and measures." Volume IV, section 4090.
- Bills for the establishment of a standardizing bureau and the adoption of the metric system have been reported by the Committee on Coinage, Weights, and Measures. Volume **IV**, section **4091**.
- The Committee on Coinage, Weights, and Measures exercises jurisdiction over legislation providing for the establishment of standard packages and grades in interstate commerce. Volume VII, section 1799.
- Legislation relating to the establishment of legal standards of value in insular possession of the United States is considered by the Committee on Coinage, Weights, and Measures. Volume **VII**, section **1802**.
- The Committee on Coinage, Weights, and Measures has jurisdiction over the establishment of standard weights and measures for cereal mill products, foodstuffs, and commercial feeds. Volume **VII**, section **1800**.
- Subjects relating to mints and assay offices are within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **IV**, section **4094**.
- Subjects relating to mints and assay offices are within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **VII**, section **1798**.
- Bills for defining and fixing the standard of value and regulating coinage and exchange of coin are within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **IV**, section **4095**.
- Authorizing for issuance of souvenir and commemorative coins is reported by the Committee on Coinage, Weights, and Measures. Volume **VII**, section **1801**.
- Subjects relating to the coinage of silver and purchase of bullion have been within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **IV**, section **4093**.
- A bill relating to Hawaiian coinage was reported by the Committee on Coinage, Weights, and Measures. Volume IV, section 4092.
- Bills providing for stabilization of currency, formerly held to be within the jurisdiction of the Committee on Coinage, Weights, and Measures, are now considered by the Committee on Banking and Currency. Volume **VII**, section **1796**.

COLDEN.

The New York election case of Colden v. Sharp in the Seventeenth Congress. Volume I, section 638.

#### COLE, ELECTION CASE OF.

The House denied the claim of a State to representation greater than the apportionment had given her when the reasons for such claim applied to many other States. Volume VI, section 54.

#### COLEMAN.

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The Louisiana election case of Coleman v. Buck in the Fifty-fourth Congress. Volume II, section 1082.

#### COLFAX, SCHUYLER, of Indiana, Speaker and Vice-President.

- Mr. Speaker Colfax, having been elected Vice-President, resigned his Speakership on the last day of the Congress. Volume I, section 225.
- Calling a Member to the chair, Mr. Speaker Colifax offered from the floor a resolution for the expulsion of a Member. Volume II, section 1253.
- The inquiry as to the conduct of Schuler Colfax, Vice-President of the United States. Volume III, section 2510.
- Decision on questions of order relating to-
  - Absent Members. Volume IV, section 3023.
  - Adjournment. Volume V, section 6686.
  - Agree, motion to. Volume V, section 6166.
  - Amendments between the House. Volume V, sections 6170, 6434.
  - Amendments to the Constitution. Volume V, sections 7034, 7036, 7037, 7039, 7040.
  - Appointment of committees. Volume **IV**, section **4461**.
  - Arraignment for contempt. Volume III, sections 1685, 1686.
  - Assaults. Volume II, section 1629.
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  - Censure. Volume II, sections 1247, 1249, 1305, 1655. Volume III, section 2651.
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  - Instruction of managers of conference. Volume V, section 6381.
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# COLLEGE.

- In an inconclusive case the House reversed the decision of its committee that residence while attending a school was not such residence as entitled one to the suffrage. Volume I, section 54.
- The subject of agricultural colleges and experiment stations is within the jurisdiction of the Committee on Agriculture. Volume IV, section 4152.

### COLLISIONS.

- The subject of rules to prevent collisions at sea and international arrangements therefor have been reported by the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4135**.
- Collisions, coasting districts, marine schools, etc., are subjects of doubtful jurisdiction between the Committees on Merchant Marine and Fisheries and Interstate and Foreign Commerce. Volume IV, section 4146.

# COLLOQUYS.

Rule governing the Senators in the Swayne trial as to colloquys and questions. Volume **III**, section **2480**.

#### COLOR.

- The rights of citizens of the United States to vote shall not be denied or abridged on account of race, color, or previous condition of servitude. Volume **I**, section **299**.
- Instance wherein the color of the voters was taken into account as creating a presumption in relation to their votes. Volume **II**, section **1065**.
- Instance wherein the color of voters contributed to a presumption as to their votes. Volume **Volume II**, section 1074.
- The color of the voter should be sustained by other conclusive evidence in order to establish a presumption as to how he voted. Volume **II**, section **1048**.
- The color of a ballot is considered in determining as to distinguishing marks. Volume II, section 1045.
- Instance wherein the vote of a disqualified voter was proven by the fact of his color. Volume II, section 985.

# COLORADO, ELECTION CASES FROM.

House election cases from-

Fortieth Congress.—Hunt and Chilcott. Volume I, section 599. Forty-fifth Congress.—Patterson and Belford. Volume I, sections 523, 524.

Fifty-fourth Congress.—Pearce v. Bell. Volume II, section 1073.

Fifty-eighth Congress.—Bonynge v. Shafroth. Volume I, section 742.

### COMER.

The Alabama election case of Comer v. Clayton in the Fifty-fifth Congress. Volume I, section 745.

### COMFORT.

- A proposition relating to the comfort or convenience of Members is presented as a question of privilege. Volume **III**, sections **2630**, **2631**.
- A resolution from the Committee on Ventilation and Acoustics relating to the comfort of Members in the Hall was received as a question of privilege. Volume **III**, section **2629**.

# COMMERCE.

- The rule gives to the Committee on Interstate and Foreign Commerce jurisdiction of subjects relating to "commerce, Life-Saving Service, and light-houses," but not including appropriations therefor. Volume **IV**, section **4096**.
- The Committee on Interstate and Foreign Commerce's former jurisdiction over legislation relating to the navigation, commerce, shipping facilities, and pollution of the Great Lakes, and the survey and improvement of navigation therefrom to the sea via the St. Lawrence River has been transferred to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1809.**
- The Committee on Interstate and Foreign Commerce has jurisdiction of bills affecting domestic and foreign commerce, except such as may affect the revenue. Volume **IV**, section **4097**.
- The former jurisdiction of the Committee on Interstate and Foreign Commerce over customs matters related most closely to commerce has passed to the Committee on Ways and Means. Volume **IV**, section **4026**.
- Measures for fostering commercial intercourse with foreign nations and for safeguarding American business interests abroad have been considered by the Committee on Foreign Affairs. Volume **IV**, section **4175**.
- Bills relating to convict labor and the entry of goods made by convicts into interstate commerce have been reported by the Committee on Labor. Volume **IV**, section **4248**.
- The organic acts creating the Department of Commerce and Labor, and subsequently the Department of Labor, were held to authorize lump-sum appropriations for special employees. Volume VII, section 1325.
- An appropriation for promotion of commerce in the Far East was held to be authorized by organic law establishing the Department of Commerce. Volume **VII**, section **1261**.
- An appropriation for promotion of commerce in the Far East was held to be authorized by organic law establishing the Department of Commerce. Volume **VII**, section **1261**.
- An appropriation for investigation of foods in their relation to commerce and consumption is not so authorized by law as to sanction an appropriation on an appropriation bill. Volume **VII**, section **1298**.
- An appropriation for commercial attachés to be appointed by the Secretary of Commerce was held by the House to be authorized by the organic law creating the Department of Commerce. Volume **VII**, section **1257**.
- The protection of trade and commerce against unlawful restraints and monopolies is a subject within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1748**.
- Punishment of sedition, espionage, and seditious interference with foreign relations and commerce are subjects within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1751.
- Bills regulating commerce with pubic enemies have been reported by the Committee on Interstate and Foreign Commerce. Volume VII, section 1823.

#### COMMERCIAL TRAVELERS.

Bills relating to commercial travelers as agents of interstate commerce and branding of articles going into such commerce have been considered by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4115**.

## COMMISSION, ELECTORAL.

- A commission consisting of Members of the House and Senate and certain members of the judiciary was provided by law to settle disputed questions relating to the electoral count of 1877. Volume III, section 1953.
- During the electoral count of 1877 the Speaker held that the House alone might not refer a matter to the Electoral Commission. Volume **III**, section **1955**.
- In 1877 the House authorized its Members of the Electoral Commission to sit during the session of the House. Volume **IV**, section **4549**.

#### COMMISSIONER, RESIDENT OF PORTO RICO.

- The Resident Commissioner to the United States from Porto Rico has the privilege of the floor. Volume V, section 7283.
- The rules give the Resident Commissioner of Porto Rico the status of a Delegate in the House and assign to him an additional place on the Committee on Insular Affairs. Volume **II**, section **1306**.
- The privileges of the floor with the right to debate were extended to Resident Commissioners in the Sixtieth Congress. Volume VI, section 244.
- By general acquiescence the Resident Commissioners of the Philippine Islands have been permitted the privilege of debating. Volume VI, section 246.
- By order of the House the Resident Commissioners of the Philippine Islands were granted the right of debate, and assigned to offices in the House Office Building. Volume VI, section 245.
- The Resident Commissioners to the United States from Porto Rico and the Phillippine Islands have the privilege of the floor. Volume **VIII**, section **3634**.
- Form of resignation of a resident commissioner and notification of the appointment of his successor. Volume VI, section 231.

### COMMISSIONERS.

- Committees are created commissioners by law if their functions are to extend beyond the term of the Congress. Volume IV, section 4545.
- By request of the House the Speaker has named himself as one of the members of a commission authorized by law. Volume II, section 1342.

# COMMISSIONERS OF THE DISTRICT OF COLUMBIA.

- A committee of the House by majority report held a commissioner of the District of Columbia not to be a civil officer subject to impeachment under the Constitution. Volume VI, section 548.
- An appropriation to increase the authorized salary of the engineer commissioner of the District of Columbia was held not to be in order on an appropriation bill. Volume **VII**, section **1331**.
- The investigation into the conduct of Frederick A. Fenning, a commissioner of the District of Columbia in 1926. Volume VI, section 548.
- The law empowering the Commissioners of the District of Columbia to make building regulations was held to authorize the appointment of building inspectors. Volume **VII**, section **1191**.
- A provision of law authorizing Commissioners of the District of Columbia to take over and operate fish wharves was held not to authorize an appropriation to reconstruct such wharves. Volume **VII**, section **1187**.

#### COMMISSIONS.

- (1) Authorization, appointment, etc.
- (2) Questions as to appointment of Members on.
- (3) Reports of.

#### (1) Authorization, Appointment, etc.

- A commission, which acted and reported during the lifetime of a Congress, was created by concurrent resolution. Volume **IV**, section **4703**.
- For performing duties after the expiration of the term of a Congress commissions are created by law. Volume **IV**, section **4436**.
- In 1842 the House, after discussion, abandoned a proposition to pass on the authority of the President to appoint commissions of investigations without the sanction of law. Volume **II**, section **1585**.
- The House by resolution may delegate the appointment of a commissioner to take testimony in an election case and may prescribe the course of procedure of said commissioner. Volume I, section 598.
- A bill to provide a commission to settle claims against the Government does not fall within the rule requiring private claims to be referred only to certain specified committees. Volume V, section 4381.
- In 1877, in accordance with a provision of law, the House elected by viva voce vote five Members of the Electoral Commission. Volume **IV**, section **4464**.
- A Senator, member of a joint commission created by law and appointed by the presiding officers of the two Houses, respectively, tendered his resignation in the Senate. Volume **IV**, section **4446**.
- A Member of a joint commission created by law may resign without leave of the House; but announcement of such resignation is properly transmitted to the Speaker. Volume **VII**, section **2168**.
- The expenditure of an appropriation for expenses provided in an act creating a permanent commission was construed not to terminate the operation of the act, and a further appropriation for maintenance of the commission was held to be in order on an appropriation bill. Volume **VII**, section **1279**.
- An additional appropriation to enable a legally authorized commission to complete reclassification of salaries was held to be in order on an appropriation bill. Volume **VII**, section **1344**.
- Provision by law for appointment of an international commission with appropriation for its maintenance for the fiscal year was held not to authorize appropriations for subsequent years. Volume **VII**, section **1254**.
- An appropriation for the expenses of the California Débris Commission was held to be authorized by law. Volume **VII**, section **1279**.
- While a proposition to create a commission is legislation, a provision involving appointment of a commission already authorized by law was held to be in order. Volume **VII**, section **1448**.
- Creation of a commission to investigate advisability of continuing a service formerly authorized but discontinued on expiration of statutory authorization does not authorize appropriation for continuance of the service, and an amendment providing for such appropriation is legislation. Volume **VII**, section **1459**.
- Appointments to boards and commissions having jurisdiction over institutions and affairs connected with the Military Service have been reported by the Committee on Military Affairs. Volume **VII**, section **1901**.
- The establishment of commissions dealing with subjects under the jurisdiction of the Joint Committee on the Library has been reported by the House branch of that committee. Volume **VII**, section **2088**.

## INDEX-DIGEST

## COMMISSIONS—Continued.

# (1) Authorization, Appointment, etc.-Continued.

- Bills providing for the appointment of commissions to confer with foreign governments relative to matters of common interest between such governments and the Government of the United States have been reported by the Committee on Foreign Affairs. Volume **VII**, section **1887**. Jurisdiction over proposals for the creation of joint committees and commissions has been held,
  - but not invariably, to rest with the Committee on Rules. Volume VII, section 2050.

## (2) Questions as to Appointment of Members on.

- Conclusion of the Judiciary Committee that the member of a commission created by law to investigate and report, but having no legislative, judicial, or executive powers was not an officer within the meaning of the constitutional inhibition. Volume **I**, section **493**.
- Summary of instances wherein Members of the House and Senate have been appointed by the Executive to commissions (footnote). Volume I, section 493.
- In 1815 the House questioned the constitutional right of a Member to accept an appointment as commissioner, the office being created under the terms of a treaty during the period of his membership. Volume **I**, section **506**.
- In 1922 the Senate questioned the constitutional right of a Member to sit upon a commission created during the period of his Membership. Volume **VI**, section **64**.
- Service upon a commission the members of which receive no compensation and the function of which is limited as to time and restricted to a single object is not incompatible with service in the Senate. Volume **VI**, section **64**.
- A joint resolution created a select committee (in effect a commission), composed of Members of the House, and authorized it report to the succeeding Congress. Volume VI, section 544.

#### (3) Reports of.

- There is some question as to the status of a report made from a commission constituted by law. Volume **IV**, sections **4698–4701**.
- Discussion of the procedure in the presentation and reference of reports from commissions created by law and from joint committees of the two Houses. Volume VI, section 371.
- The report of a commission constituted by law is referred to a committee when presented in the House Volume **IV**, section **4702**.
- A commission created by concurrent resolution, and including persons not Members of Congress in its membership, reported like a committee. Volume **IV**, section **4703**.
- Members of a Congressional commission, who were not Members of the House or Senate, exercised the privilege of filing minority views when the report was made. Volume **IV**, section **4703**.
- The report of a joint commission constituted by law, with minority views thereon, was received and, with a bill recommended by the commission, was referred to the Union Calendar. Volume **VIII**, section **2317**.

#### COMMIT, MOTION TO.

- (1) Nature of.
- (2) Precedence of.
- (3) Repetition of.
- (4) Application of other motions to it.
- (5) Application of, to other motions and amendments.
- (6) Application of, to vetoed bills.
- (7) As applied to the reference of bills, etc.
- (8) As applied to conference reports and related subjects.
- (9) Recommital.

## COMMIT, MOTION TO-Continued.

- (10) With instructions.—Condition of the motion.
- (11) With instructions.—Limitations of.
- (12) With instructions.—To report "forthwith."
- (13) With instructions.—In relation to duty of committee.
- (14) In relation to the previous question.—Time of making.
- (15) In relation to the previous question.—Application of.
- (16) In relation to the previous question.—Debate and amendment.
- (17) In relation to the previous question.—Limitations of.
- (18) In relation to the previous question.—In general.
- (19) In relation to the previous question.—Before rules are adopted.
- (20) Debate on.

# (1) Nature of.

- The motions to refer, commit, and recommit are practically the same. Volume V, section 5521.
- The motions to refer, commit, and recommit are practically the same, and a motion to recommit a Senate bill to a standing committee of the House to which it had not previously been referred was held to be in order. Volume **VIII**, section **2736**.
- A motion to refer may specify that the reference be to a select committee of a stated number of Members, and may endow this committee with power to send for persons and papers. Volume **IV**, section **4402**.
- Instance wherein a select committee was authorized by the adoption by the House of a motion to refer. Volume **IV**, section **4401**.
- A bill being under consideration "in the House as in Committee of the Whole" a motion to commit was decided to be in order, although the reading by sections had not begun. Volume **IV**, sections **4931**, **4932**.

#### (2) Precedence of.

- Rule of precedence of the motion to refer in relation to other motions. Volume **V**, section **5301**. Whether "a question is under debate" or not a motion to lay on the table has precedence of a motion to refer. Volume **V**, section **5303**.
- The motion to refer, the previous question not being ordered, has precedence of the motion to amend. Volume **V**, section **5555**.
- Before the stage of disagreement has been reached the motion to refer to a committee Senate amendments returned with a House bill has precedence of a motion to agree to the amendments. Volume **V**, sections **6172–6174**.
- The stage of disagreement having been reached the motion to insist has precedence of the motion to refer. Volume **V**, section **6225**.
- During consideration of a motion to suspend the rules and pass a bill it is not in order to move to commit the bill or to demand a separate vote on amendments pending with the bill. Volume **V**, section **6860**.
- The question of consideration being pending, a motion to refer is not in order. Volume V, section 5554.

# (3) Repetition of.

- A motion to postpone to a day certain, refer or postpone indefinitely, being decided, is not again in order on the same day at the same stage of the question. Volume **V**, section **5301**.
- Interpretation of the rule which forbids the repetition of the motions to postpone or refer at the same stage of the question. Volume **V**, section **5591**.

#### (4) Application of Other Motions to it.

The motions to postpone, refer, amend, for a recess, and to fix the day to which the House shall adjourn may be amended. Volume **V**, section **5754**.

## COMMIT, MOTION TO-Continued.

## (4) Application of Other Motions to it—Continued.

- The previous question may be moved on both the motion to refer and on the pending resolution. Volume **V**, section **5466**.
- The motion to postpone indefinitely may not be applied to the motion to refer. Volume **V**, section **5317.**

An instance wherein a motion to refer was laid on the table. Volume V, section 5433.

## (5) Application of, to Other Motions and Amendments.

- A former rule of the House provided that motions might be committed, and the principle has been reasserted by the Chair. Volume **V**, section **5574**.
- It was held in the Senate that a pending motion might not be referred to a committee. Volume **V**, section **5556**.
- After discussion the Senate decided out of order a motion to refer an amendment to a pending bill without the bill itself. Volume **V**, section **5557**.

# (6) Application of, to Vetoed Bills.

- A motion to refer a vetoed bill, either with or without the message, has been held allowable within the constitutional mandate that the House "shall proceed to reconsider." Volume **IV**, section **3550.**
- Not only have vetoed bills been referred to committees, but in practice those committees have often neglected to report (footnote). Volume **IV**,, section **3550**.
- While the ordinary motion to refer may be applied to a vetoed bill, it is not in order to move to commit it pending the demand for the previous question or after it is ordered on the constitutional question of reconsideration. Volume **IV**, section **3551**.
- While the ordinary motion to refer may be applied to a vetoed bill, it is not in order to move to commit it pending the demand for the previous question or after the previous question is ordered on the constitutional question of reconsideration. Volume **VII**, section **1102**.

## (7) As Applied to the Reference of Bills, etc.

- It is in order for the House to refer a bill to any committee, though such committee, under Rule XI, might not have original jurisdiction of the bill. Volume **V**, section **5527**.
- The House may by vote refer a bill to any committee without regard to the rules of jurisdiction. Volume IV, section 4375.
- It is in order to refer a matter to a committee before its members have been appointed. Volume **IV**, section **4555**.
- After a committee has reported a matter it is too late to reconsider the vote by which it was referred. Volume **V**, section **5651**.
- The parliamentary law provides that the House may commit a portion of a bill, or part to one committee and part to another. Volume **V**, section **5558**.
- A portion of a petition may be referred to one committee and the remainder to another. Volume **IV**, sections **3359**, **3360**.
- A portion of a petition being in contravention of a rule, was laid on the table while the remainder was referred. Volume **II**, section **3358**.
- It was held in order to refer a matter to a joint committee, although a law directed that such matters be referred to the House Members of the said joint committee. Volume **IV**, section **4433**.
- A joint resolution may not be divided for reference. Volume IV, section 4376.
- A motion that the Committee of the Whole report a bill with the recommendation that it be referred may not be made until it has been read for amendments. Volume **IV**, sections **4761**, **4762**.
- Before the completion of the organization of the House in 1869 the Clerk refused to entertain a motion referring to a committee a subject relating to the election of a Member. Volume **I**, section **78**.
- During the electoral count of 1877 the Speaker held that the House alone might not refer a matter to the Electoral Commission. Volume **III**, section **1955**.

## COMMIT, MOTION TO-Continued.

- (8) As Applied to Conference Reports and Related Subjects.
  - A motion to refer a conference report to a standing committee has been held out of order. Volume **V**, section **6558**.
  - It is in order for one body to recommit a conference report if the other body, by action on the report, have not discharged their managers. Volume **V**, sections **6545–6550**.
  - It is in order for one body to recommit a conference report, the other body not having by action on the report discharged their conferees. Volume **V**, section **6609**.
  - Where a conference report has been made and acted on in one House and the managers of that House have thereby been discharged the other House is precluded thereby from recommitting the report to the managers. Volume **V**, sections **6551–6553**.
  - A conference report that has been acted on by either House is sometimes recommitted by concurrent action of the two Houses taken by unanimous consent. Volume V, sections 6554-6557.
  - A question being raised as to certain revenue amendments of the Senate it was held in order to refer the constitutional question to the House conferees in case there should be a conference. Volume **II**, section **1491**.

### (9) Recommittal.

- A bill referred to a committee and reported therefrom is sometimes recommitted. Volume V, section 5558.
- A motion to recommit may be made after the engrossment and third reading of a bill, even though the previous question may not have been ordered. Volume **V**, sections **5562**, **5563**.
- When a report is recommitted the committee must take up the subject anew, the former action being of no further account. Volume **IV**, section **4557**.
- When a bill is recommitted to the committee which reported it the whole question is before the committee anew as if it had not been before considered. Volume **V**, section **5558**.
- A bill having been recommitted to a committee with leave to report at any time and being reported immediately by the chairman was held to the subject to the point of order that the committee had not considered it. Volume **IV**, section **4691**.
- A bill is sometimes recommitted to a Committee of the Whole with instructions. Volume **V**, sections **5552**, **5553**.
- The simple motion to recommit is not in order in Committee of the Whole. Volume IV, section 4721.
- The House having disposed of a report adversely it is not in order to recommend it. Volume V, section 5559.
- It is not in order to commit a report until a question of order relating to its reception has been settled. Volume **V**, section **5560**.

## (10) With Instructions.—Condition of the Motion.

- The ordinary motion to commit may be amended, as by adding instructions, unless such amendment is prevented by moving the previous question. Volume **V**, section **5521**.
- A division of the question is not in order on a motion to commit with instructions or on the different branches of the instructions. Volume **V**, sections **6134–6137**.
- When it is proposed to refer with instructions, an amendment to the instructions should be germane thereto. Volume **V**, section **6888**.

The motion to recommit with instructions is debatable. Volume V, section 5561.

The motion to recommit with instructions may be made before the engrossment of a bill and is debatable, but a demand for the previous question, if sustained, cuts it off. Volume **V**, section **5561**.

#### (11) With Instructions.—Limitations of.

It is not in order to do indirectly by a motion to commit with instructions what may not be done directly by way of amendment. Volume **V**, sections **5529–5541**, **5889**.

#### COMMIT, MOTION TO-Continued.

#### (11) With Instructions.—Limitations of—Continued.

- It is not in order to do indirectly by a motion to recommit with instructions what may not be done directly by way of amendment. Volume **V**, section **5834**.
- Reasoning from the parliamentary law that a part of a bill may be committed to one committee and a part to another, it was held in order in the Senate to recommit a bill with instructions to report it as two bills. Volume **V**, section **5528**.
- A bill having been reported from the Committee of the Whole with instructions, which were ruled out of order as proposing a change of the rules, the bill was held thereby to stand recommitted to the Committee of the Whole. Volume **IV**, section **4784**.

## (12) With Instructions.—To Report "Forthwith."

- A bill may be committed with Instructions that it be reported "forthwith," and in such a case the chairman of the committee to which it is committed makes a report at once without awaiting action of the committee. Volume **V**, sections **5545–5547**.
- It is in order to move to recommit, with instructions to the committee to report "forthwith," a certain proposition, but instructions that the report be made on a certain day in the future involve a different principle. Volume **V**, sections **5548**, **5549**.
- It is in order to refer a matter already under consideration to a committee with Instructions to report a bill forthwith, and such bill being reported is in order for immediate consideration. Volume **V**, section **5550**.

### (13) With Instructions.—In Relation to Duty of Committee.

- On a motion to commit with instructions the instructions may not authorize a committee to report at any time, as such authorization would constitute a change of the rules. Volume **V**, sections **5543**, **5544**.
- A private bill for the relief of one individual may not be amended so as the extend its provisions to another individual, even indirectly through a motion to recommit with instructions. Volume **IV**, section **3296**.
- It is not in order to move to commit a private bill with instructions that the committee report a general bill relating to subjects of the same class. Volume **IV**, section **3295**.
- The Committee of the Whole having decided between two propositions, and the House having agreed to the amendment embodying that decision, it was held to be in order in the House to move to recommit, with instructions that in effect brought the two propositions to the decision of the House. Volume **V**, section **5592**.
- After the previous question had been ordered it was once held in order to move to commit, with instructions to strike out a portion of an amendment already agreed to, although such a purpose might not be accomplished directly by a motion to amend. Volume **V**, section **5542**.
- When a matter is recommitted with instructions the committee must confine itself within the instructions. Volume **V**, section **4404**.
- When a bill is recommitted with instructions relating only to a certain portion the committee may not review other portions. Volume **V**, section **5526**.
- When a committee had made a report which exceeded its instructions the Speaker ruled out the excess portion but permitted the remainder of the report to stand. Volume IV, section 4404.
- The Speaker may not rule out a report because the committee have failed to comply with their instructions in relation to it. Volume **IV**, section **4689**.

## (14) In Relations to the Previous Question.—Time of Making.

The motion to refer provided for in the rule for the previous question. Volume **V**, section **5569**. Pending the vote on the passage of a bill, under the operation of the previous question, a motion to commit to a standing or select committee, with or without instructions, is in order. Volume **V**, section **5443**.

#### COMMIT, MOTION TO-Continued.

- (14) In Relations to the Previous Question.—Time of Making—Continued.
  - The motion to refer under Rule XVII may be made pending the demand for the previous question on the passage, whether a bill or resolution be under consideration. Volume **V**, section **5576**.
  - The motion to commit after the ordering of the previous question, as provided by section 1 of Rule XVII, applies to simple resolutions as well as to bills and joint resolutions. Volume **VIII**, section **2742**.
  - The motion to commit has been admitted pending a demand for the previous question on agreeing to a concurrent resolution. Volume **V**, section **6698**.
  - When separate motions for the previous question are made, respectively, on the third reading and on the passage of a bill, the motion to commit should be made only after the previous question is ordered on the passage. Volume **V**, section **5577**.
  - When the motion for the previous question covers all stages of the bill to the final passage the motion to commit is made after the third reading, and is not in order before engrossment or third reading or pending the motion for the previous question. Volume **V**, sections **5578–5581**.
  - When the previous question has been ordered on a simple resolution (as distinguished from a joint resolution) and a pending amendment, the motion to commit should be made after the vote on the amendment. Volume **V**, sections **5585–5588**.

#### (15) In Relations to the Previous Question.—Application of.

- The motion to commit after the previous question is ordered applies to resolutions, the word "bill" in the rule being a generic term applying to all legislative propositions. Volume **V**, section **5572**.
- The motion to commit provided for in the rule for the previous question applies not only to bills but to resolutions of the House alone. Volume **V**, section **5573**.
- The previous question having been ordered on a motion to agree to a Senate amendment to a House bill a motion to commit is in order. Volume **V**, section **5575**.
- The motion to commit provided for the rule for the previous question may be applied to a motion to amend the Journal. Volume **V**, section **5574**.
- An opinion of the Speaker that the motion to commit is not in order when the previous question has been ordered simply on a pending amendment. Volume **V**, section **5573**.
- Although the decisions conflict those last made do not admit the motion to commit after the previous question has been ordered on a report from the Committee on Rules. Volume **V**, sections **5593–5601**.

#### (16) In Relations to the Previous Question.—Debate and Amendment.

- The motion to commit, made after the previous question is ordered, is not debatable. Volume V, section 5582.
- The motion to commit under section 1 of Rule XVII is not debatable, but is amendable unless the previous question is ordered on it. Volume **V**, sections **5570**, **5571**.
- After the previous question is ordered the motion to commit may be amended, as by adding instructions, unless such amendment be precluded by moving the previous question on the motion to commit. Volume **V**, sections **5582–5584**.
- The simple motion to refer or commit is debatable, but the merits of the proposition which it is proposed to refer may not be brought into the debate. Volume **VIII**, section **2740**.

#### (17) In Relations to the Previous Question.—Limitations of.

- Under the rule for the previous question but one motion to commit is in order. Volume V, sections 5577, 5582, 5885.
- The previous question having been ordered, and a motion to recommit having been made in the form of a resolution with a preamble, the preamble was ruled out of order. Volume **V**, section **5589.**

# COMMIT, MOTION TO-Continued

- (17) In Relation to the Previous Question-Limitations of-Continued.
  - The House having determined in the negative the question on the engrossment and third reading of a bill, a motion to commit is not in order under the rule for the previous question. Volume **V**, sections **5602**, **5603**.
  - Where a special order declares that at a certain time the previous question shall be considered as ordered on a bill to the final passage, it has usually, but not always, been held that the motion to commit is precluded. Volume **IV**, sections **3207–3209**.

# (18) In Relation to the Previous Question—In General.

- The opponents of a bill have no claim to prior recognition to make the motion to refer under Rule XVII. Volume **II**, section **1456**.
- The motion to lay on the table may not be applied to the motion to commit authorized after the previous question is ordered. Volume **V**, sections **5412-5414**.
- The vote whereby a bill was passed having been reconsidered, amendments having been made and the third reading ordered again under operation of the previous question, a motion to recommit was held to be in order, although such a motion had previously been rejected. Volume **V**, section **5590**.
- A bill recommitted under the rule relating to the previous question, and on which, when it is again reported and considered, the previous question is again ordered, may again be subjected to the motion to commit. Volume **V**, section **5591**.
- A bill recommitted under section 1 of Rule XVII (rule of the previous question) and reported, back to the House must again be put on the passage to be engrossed for a third reading. Volume **V**, section **5591**.
- A bill recommitted under Rule XVII with instructions that it be reported "forthwith" was when reported again, passed to be engrossed and read a third time. Volume **V**, section **5551**.

#### (19) In Relation to the Previous Question—Before Rules are Adopted.

- Before the adoption of rules, while the House was acting under general parliamentary law, it was held that the motion to commit was in order pending the motion for the previous question or after it had been ordered on a resolution. Volume **V**, section **5604**.
- While the House was proceeding under general parliamentary law a motion to commit a pending resolution was admitted after the previous question had been ordered on the adoption of the resolution. Volume **VIII**, section **3384**.
- Before the adoption of rules the motion to commit has been admitted after the ordering of the previous question. Volume **V**, section **6758**.

#### (20) Debate on.

- The simple motion to refer or commit is debatable, but the merits of the proposition which it is proposed to refer may not be brought into the debate. Volume **V**, sections **5564–5568**.
- On a motion to recommit the latitude of debate is not large. Volume V, section 5054.
- A former rule of the House provided that a motion to refer should not be debatable (footnote). Volume **V**, section **5564**.

#### COMMITMENT.

- A discussion as to the power of the House to imprison for a period after the adjournment of the session. Volume II, section 1629.
- No court "may inquire directly into the correctness or propriety" of a commitment by either House or discharge the prisoner on habeas corpus. Volume **II**, section **1640**.
- A recalcitrant witness having been committed for refusal to testify, the Supreme Court sustained the dismissal of a petition for a writ of habeas corpus. Volume **VI**, section **351**.

## **COMMITTEE OF THE WHOLE**

- (1) Formation and functions of.
- (2) Quorum of.—In general.

# **COMMITTEE OF THE WHOLE**—Continued.

- (3) Quorum of.—Procedure on failure of.
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(56) Consideration "in the House as in Committee of the Whole."

### (1) Formation and Functions of.

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- Distinction between the Committee of the Whole House on the state of the Union and the Committee of the Whole House. Volume **IV**, section **4705**.
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- In forming a Committee of the Whole the Speaker leaves the chair after appointing a chairman to preside. Volume **IV**, section **4704**.
- The Committee of the Whole has been held to be but a committee of the House. Volume **IV**, section **4706**.
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- A bill is sometimes recommitted to a Committee of the Whole with instructions. Volume V, sections 5552, 5553.
- Under the later rulings a question of privilege may be raised in Committee of the Whole as to a matter then occurring in that committee. Volume **III**, sections **2540–2544**.
- Instance wherein a bill was originated in Committee of the Whole House on the state of the Union. Volume II, section 1363.
- Only in exceptional and early cases has the Committee of the Whole originated legislative propositions. Volume **VI**, sections **4707**, **4708**.
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A Committee of the Whole may not authorize or appoint a committee. Volume IV, section 4710.

- The Committee of the Whole may not grant authority to a standing committee to amend its report or order the reprint of a bill. Volume **IV**, section **4711**.
- The authority of the Committee of the Whole to recommend instructions to the managers of a conference is doubtful. Volume **IV**, section **4715**.
- The Committee of the Whole has no power to make recommendations relative to sending to conference. Volume **VIII**, section **2319**.
- The House, but not the Committee of the Whole, may by unanimous consent discharge a standing committee from the consideration of a bill. Volume **IV**, section **4697**.
- It is not in order in the House to move to postpone or otherwise consider a bill which is still in the Committee of the Whole. Volume **IV**, section **4915**.
- It has been held not in order during debate in the House to answer an argument made in Committee of the Whole. Volume **V**, section **5052**.
- The rules of proceeding in the House shall be observed in Committee of the Whole so far as they may be applicable. Volume **IV**, section **4737**.
- The rules of the House govern the Committee of the Whole in so far as applicable. Volume VIII, section 2605.
- The rule forbidding the Speaker to entertain requests for the suspension of the rule relating to admission to the floor is held to apply also to the Chairman of the Committee of the Whole. Volume **V**, section **7285**

# COMMITTEE OF THE WHOLE—Continued.

## (1) Formation and Functions of—Continued.

- The Committee of the Whole may take a recess only by permission of the House. Volume V, sections **6669–6671**.
- The Committee of the Whole may not alter an order of the House, and the Chairman is not authorized to entertain requests to that effect. Volume **VIII**, section **2323**.
- The Committee of the Whole has no authority to modify an order of the House. Volume **VIII**, section **2321**.
- A Committee of the Whole may not alter, even by unanimous consent, an order of the House. Volume **VII**, section **786**.
- Under provisions of a special rule for the consideration of a bill, the Chairman of the Committee of the Whole declared the committee in session from day to day without the House having adjourned, recessed, or convened, and without the Speaker appearing in the chair. Volume **VIII**, section **3360**.
- Women presiding in the House or in the Committee of the Whole are properly addressed as "Madam Speaker" and "Madam Chairman" respectively. Volume **VI**, section **284**.
- Instance wherein one not a member of the majority party was called to preside in the Committee of the Whole. Volume **VI**, section **264**.

## (2) Quorum of.—In General.

The quorum of the Committee of the Whole is one hundred. Volume IV, section 2966.

- A Committee of the Whole rising without a quorum may not report the bills it has acted on. Volume IV, sections 2972, 2973.
- The Committee of the Whole having risen because a quorum had failed the bills that had been laid aside to be reported remained in the committee until the next occasion, when the committee rose without question as to a quorum. Volume **IV**, section **4913**.
- A Committee of the Whole rising for lack of a quorum has reported bills acted on before the quorum failed (footnote). Volume **IV**, section **4913**.
- The passage of a bill by the House is not invalidated by the fact that the Committee of the Whole reported it on an erroneous supposition that a record vote had disclosed a quorum. Volume **IV**, section **2972**.
- The presence of a quorum is not necessary for a motion that the Committee of the Whole rise. Volume IV, sections 2975, 2976, 4914.
- When the Committee of the Whole finds itself without a quorum, the motion to rise is privileged. Volume **VI**, section **671**.
- The fact that the vote whereby the Committee of the Whole rose did not show a quorum was held not sufficient to prevent the reception of the report of the committee by the House. Volume **IV**, section **4914**.
- No quorum being present when a vote is taken in Committee of the Whole, that vote is not made valid by the fact that the roll call prescribed by rule when a quorum fails in committee discloses a quorum present. Volume **IV**, section **2974**.
- The Committee of the Whole having voted to rise after a point of no quorum had been made, but before the Chair had ascertained, the bills which the committee had acted on were reported to the House. Volume **IV**, section **2974**.
- In 1836 it seems to have been customary for the Chairman of the Committee of the Whole to count the committee to ascertain as to the presence of a quorum. Volume **II**, section **1653**.
- In ascertaining the presence of a quorum in the Committee of the Whole the Chairman counts members in the Chamber failing to vote on an incidental motion to rise. Volume **VI**, section **671**.
- The Chairman's count of a quorum is not subject to verification by tellers. Volume **VIII**, section **2369**.
- In ascertaining the presence of a quorum on a vote by tellers in Committee of the Whole the Chairman notes those present and not voting. Volume VI, section 641.

- (3) Quorum of.—Procedure on Failure of.
  - When a quorum fails in Committee of the Whole the roll is called and the committee rises and reports. Volume **IV**, section **2966**.
  - On the failure of a quorum in Committee of the Whole the roll is called but once. Volume IV, section 2967.
  - When a Committee of the Whole rises and reports the lack of a quorum the sitting of the committee is resumed upon the appearance of a quorum. Volume **IV**, section **2968**.
  - When the Committee of the Whole, for supposed lack of a quorum, rises and reports a roll call, a motion to adjourn may be admitted before the Speaker, on information of a quorum, directs the committee to resume its sitting. Volume **IV**, section **2969**.
  - When the roll which is called in Committee of the Whole when a quorum fails shows that a quorum responded the Speaker directs the committee to resume its session, although less than a quorum may have appeared on an intervening motion to adjourn. Volume **IV**, section **2969**.
  - A quorum having voted on a motion to rise, made after the Committee of the Whole had found itself without a quorum and before the roll was called, the committee resumed its session. Volume **VI**, section **670**.
  - The Chairman having announced the absence of a quorum in Committee of the Whole, a motion to rise is in order and if a quorum develops on the vote by which the motion is rejected the roll is not called and the committee proceeds with its business. Volume **VIII**, section **2369**.
  - While formerly the roll was called but once on failure of a quorum in the Committee of the Whole, the recent practice is to call the roll twice, as in the House. Volume **VI**, section **668**.
  - When the report of the absentees by the Committee of the Whole, after a call of the roll, discloses a quorum of the committee but not of the House, the Speaker nevertheless directs the committee to resume its sitting. Volume **IV**, section **2970**.
  - A Committee of the Whole finding itself without a quorum, and the roll having been called, rose and made a report showing a quorum of the committee but not of the House, whereupon the Speaker directed that the committee resume its sitting. Volume **IV**, section **2971**.
  - Early practice of the House on the failure of a quorum in Committee of the Whole. Volume IV, sections 2977-2979.
  - No quorum being present when a vote is taken in the Committee of the Whole, and the committee having risen before a quorum appeared, such vote is invalid, and the question on which it was taken is pending when the committee again resumes its session. Volume **VI**, section **676**.
  - The Committee of the Whole having risen and reported that finding itself without a quorum the roll was called under the rule and a quorum had appeared, the Speaker declined to entertain a motion to adjourn, and the committee resumed it sitting. Volume **VI**, section **673**.
  - The Committee of the Whole, rising to report the lack of a quorum, resumes its sitting upon the appearance of a quorum without intervening motion or debate. Volume **VI**, section **672**.
  - While the Committee of the Whole, rising to report the lack of a quorum, resumes its sitting on the appearance of a quorum, the rule does not so provide if a quorum fails to appear, and in such event a quorum of the House is required. Volume **VI**, section **674**.

#### (4) Speaker's Authority as to.

- The Speaker can not review any matter in Committee of the Whole, not even the failure of a quorum, unless it be mentioned in the report to the House. Volume **IV**, section **4914**.
- The Speaker can not rule in regard to what occurs in Committee of the Whole unless the point of order is reported to the House for decision. Volume **V**, section **6987**.

# COMMITTEE OF THE WHOLE—Continued.

#### (4) Speaker's Authority as to—Continued.

The Speaker declines to entertain points of order as to conditions alleged to have existed in Committee of the Whole when the report has made no mention thereof. Volume **V**, sections **6932**–**6937**.

#### (5) Chairman May Cause Galleries or Lobby to be Cleared.

- The Chairman of the Committee of the Whole may cause the galleries or lobby to be cleared in case of disturbance or disorderly conduct therein. Volume **IV**, section **4704**.
- Before the power was given by rule it was decided that the Committee of the Whole had no power to preserve order in the galleries. Volume **V**, section **7303**.

## (6) Disorder in.—House May Punish for.

- Although a breach of privilege occur in Committee of the Whole it yet relates to the dignity of the House and is so treated. Volume II, section 1657.
- It is not in order as a question of privilege in the House to propose censure of a Member for disorderly words spoken in Committee of the Whole, but not taken down or reported therefrom Volume **V**, section **5202**.
- Two Members having assaulted one another in Committee of the Whole House declined to permit the committee to resume its sitting until a committee to investigate the facts of the disorder had been appointed. Volume **II**, section **1649**.
- Warm words and an assault having passed between two Members in Committee of the Whole the House required them to apologize "for violating its privileges and offending its dignity." Volume II, section 1648.
- Members who had committed an assault in Committee of the Whole apologized to the House, although the chairman of the committee had made no report of the occurrence. Volume II, section 1652.
- Two Members having assaulted one another in Committee of the Whole the House appointed a committee of inquiry, although the two Members had severally explained to the House and reconciled their quarrel. Volume **II**, section **1651**.
- For an assault during debate in Committee of the Whole the House, after expulsion had been suggested, exacted apologies from a Member. Volume **II**, section **1650**.
- An apology of Members for an assault committed in Committee of the Whole was not placed in the Journal. Volume II, section 1652.
- A Committee of the Whole has directed its chairman to report, not only the bill under consideration, but a resolution describing and proposing action in relation to an alleged breach of privilege. Volume **V**, section **6986**.

## (7) Disorder in.—Speaker May Take the Chair to Restore Order.

- Extreme disorder arising in the Committee of the Whole the Speaker may take the chair, "without order, to bring the House into order." Volume II, section 1348.
- In 1838, in case of great disorder in Committee of the Whole, the Speaker took the chair "without order, to bring the House into order." Volume **II**, section **1648**.
- In 1840 great disorder occurred in Committee of the Whole, whereupon the Speaker, without order, took the chair and restored order. Volume **II**, section **1649**.
- In 1844 the Speaker took the chair to quell disorder which has arisen in Committee of the Whole, whereupon the chairman stated to the House the facts as to the disorder. Volume II, section 1651.
- In 1880 the Speaker took the chair to quell disorder in Committee of the Whole, but, that being accomplished yielded the chair to the chairman that the committee might rise in due form before the House should adjourn. Volume **II**, section **1349**.
- A Member having defined the authority of the Chairman in Committee of the Whole the latter directed the committee to rise, and after, the Speaker had taken the chair, reported the occurrence to the House. Volume **II**, section **1350**.

- (7) Disorder in.—Speaker May Take the Chair to Restore Order.—Continued.
  - A Member having defied and insulted the Chairman of the Committee of the Whole, the chairman left the chair and, on the chair being taken by the Speaker, reported the facts to the House. Volume **II**, section **1653**.
  - The Committee of the Whole having risen informally because of disorder created by a Member, the Speaker directed the committee to resume its sitting after the Member had explained and when no further action in relation thereto was proposed. Volume **II**, section **1350**.
  - An assault occurring between two Members in Committee of the Whole the committee rose and the Speaker restored order before receiving the report. Volume **II**, section **1652**.
  - Two Members having created disorder in Committee of the Whole by an encounter, the speaker took the chair and restored order, and the House immediately referred the subject to a select committee. Volume **II**, section **1650**.
  - The Committee of the Whole having risen and reported that its proceedings had been disturbed by disorder the Speaker restored order and the committee resumed its sitting. Volume **II**, section **1351**.

### (8) Relations to the Congressional Record.

- General leave to print may be granted only by the House, although in Committee of the Whole a member by unanimous consent is sometimes given leave to extend his remarks. Volume **V**, sections **7009**, **7010**.
- General leave to print may be granted only by the House, although in Committee of the Whole a Member, by unanimous consent, may be given leave to extend his remarks. Volume III, section **3488**.
- The Committee of the Whole has no control over the Congressional Record. Volume V, section 6986.
- The Committee of the Whole, having no control over the Congressional Record, reported to the House an alleged breach of privilege involved in the reading of an anonymous letter in the committee and the House struck the letter from the Record. Volume **V**, section **6986**.
- It is for the House and not for the chairman of the Committee of the Whole to determine the privileges of a Member under general leave to print in the Congressional Record. Volume V, section 6988.
- Instance wherein a letter objected to in Committee of the Whole and reported to the House having been withdrawn, the motion that it be expunged from the Record was withdrawn. Volume III, section 2539.
- While the Committee of the Whole does not control the Record the chairman, in the preservation of order, may direct the exclusion of disorderly words spoken by a Member after he has been called to order. Volume **V**, section **6987**.

#### (9) Subjects Requiring Consideration in.—The Rule and Its Application.

- All propositions involving a tax or charge on the people are considered in Committee of the Whole. Volume **IV**, section **4792**.
- All appropriations of public moneys or property, and propositions to release any liability to the United Sates or refer any claim to the Court of Claims, are considered in Committee of the Whole. Volume **IV**, section **4792**.
- To require consideration in Committee of the Whole a bill must show on its face that it involves an expenditure of money, property, etc. Volume **IV**, sections **4811–4817**.
- In passing upon the question as to whether a legislative proposition involves a charge upon the Treasury the Speaker is confined to the provisions of the text and may not take into consideration personal knowledge not directly deducible therefrom. Volume **III**, section **2386**.

# COMMITTEE OF THE WHOLE—Continued.

- (9) Subjects Requiring Consideration in.—The Rule and Its Application—Continued.
  - In determining whether a bill comes within the purview of the rule requiring consideration in Committee of the Whole the Speaker is restricted to the provisions of the bill itself and may not take into consideration information derived from other sources. Volume **III**, section **2391**.
  - It was decided early in the history of the House that a bill requiring an appropriation to be made should be considered in Committee of the Whole as if actually making the appropriation. Volume **IV**, section **4824**.
  - The requirement as to consideration in Committee of the Whole applies to amendments as well as to bills. Volume **IV**, sections **4793**, **4794**.
  - A bill must be considered in Committee of the Whole, even though the portion requiring an appropriation be merely incidental to the main purpose of the bill. Volume **IV**, section **4825**.
  - A bill which sets in motion a train of circumstances destined ultimately to involve certain expenditures must be considered in Committee of the Whole. Volume **IV**, section **4827**.
  - The requirement that a bill be considered in Committee of the Whole is not waived by the fact that the standing committee having jurisdiction has been discharged from consideration, and the bill is not on the calendar. Volume **II**, section **1021**.
  - When unanimous consent is given for consideration of a bill requiring consideration in the Committee of the Whole the requirement is thereby waived. Volume II, sections 788, 2151, volume III, section 2393.
  - The ruling holding that the giving of unanimous consent for consideration of a measure waives requirement as to consideration in Committee of the Whole was held not to apply to a bill not on the Unanimous Consent Calendar. Volume **III**, section **2394**.

#### (10) Subjects Requiring Consideration in.-Examples of.

- A bill increasing the number of officers in a branch of the government service should be considered in Committee of the Whole. Volume **IV**, section **4847**.
- A bill creating a new office requires consideration in Committee of the Whole. Volume **IV**, sections **4824**, **4846**.
- A bill increasing the number of cadets in the Military Academy should be considered in Committee of the Whole. Volume **IV**, section **4850**.
- A bill authorizing an undertaking by a governmental agency which will incur an expense to the Government, however small, must be considered in the Committee of the Whole. Volume **III**, section **2401**.
- A provision increasing the number of persons who would be entitled to receive pensions should receive consideration in Committee of the Whole. Volume **IV**, section **4849**.
- A provision for the distribution of rations among suflerers from a flood requires consideration in Committee of the Whole. Volume **IV**, section **4851**.
- Where the purpose of a bill is to raise revenue, even though that purpose is affected indirectly the bill should be considered in Committee of the Whole. Volume **III**, section **2399**.
- A bill increasing the rate of postage has been held to affect the revenues and therefore to require consideration in Committee of the Whole. Volume **IV**, section **4861**.
- A bill confirming a grant of public lands requires consideration in Committee of the Whole. Volume IV, section 4843.
- The grant to a railroad of easement on public lands or in streets belonging to the United States is a subject requiring consideration in Committee of the Whole. Volume **IV**, sections **4840**–**4842**.
- A bill extending the time of a railroad land grant is required under the rule to be considered in Committee of the Whole. Volume **IV**, section **4839**.
- The dedication of public land to be forever used as a public park was held to be such an appropriation of public property as would require consideration in Committee of the Whole. Volume **IV**, sections **4837**, **4838**.

- (10) Subjects Requiring Consideration in.—Examples of—Continued.
  - A bill authorizing the erection of a memorial on land belonging to the Government requires consideration in Committee of the Whole. Volume **VIII**, section **2405**.
  - The granting of easements across military reservations is a subject requiring consideration in the Committee of the Whole. Volume **VIII**, section **2403**.
  - Bills for surveys are prima facie authorization for expenditures and require consideration in the Committee of the Whole. Volume **VIII**, section **2408**.
  - A bill incorporating land form the public domain in a Federal forest reserve was held to require consideration in Committee of the Whole. Volume **VIII**, section **2407**.
  - A bill leasing Government property falls within the class of bills requiring consideration in Committee of the Whole. Volume **VIII**, section **2399**.
  - A bill authorizing cession of territory belonging to the United States requires consideration in the Committee of the Whole. Volume **VIII**, section **2404**.
  - A provision placing liability on the United States and the District of Columbia jointly was held to require consideration in Committee of the Whole. Volume **IV**, section **4833**.
  - A bill providing for payment of money into the Treasury, and also making an appropriation of the same, requires consideration in Committee of the Whole. Volume **IV**, section **4834**.
  - Overruling the Speaker, at his invitation, the House decided that a bill providing for the establishing of a national park and conferring authority on the Secretary of the Interior to administer, protect, and develop it, required consideration in the Committee of the Whole. Volume **VIII**, section **2412**.
  - A bill authorizing officials in certain contingencies to alienate Government property was held to require consideration in the Committee of the Whole. Volume **VIII**, section **2399**.
  - A bill waiving a lien of the Government requires consideration in Committee of the Whole. Volume **VIII**, section **2406**.
  - A bill releasing a lien of the Government while increasing the security of the Government's claim requires consideration in Committee of the Whole and is properly referred to the Union Calendar. Volume **VI**, section **746**.
  - A bill authorizing a court to enter judgment against the United States under certain contingencies was held to require consideration in the Committee of the Whole. Volume **VIII**, section **2414**.
  - Bills providing for the reapportionment of Representatives in Congress have been referred to the Union Calendar. Volume **VIII**, section **2396**.

#### (11) Subjects Requiring Consideration in.—Claims.

- Bills for the adjudication and payment of claims require consideration in Committee of the Whole. Volume **VIII**, section **2414**.
- Formerly a bill referring a claim to the Court of Claims did not require consideration in Committee of the Whole, but a rule has changed this practice. Volume **IV**, sections **3101-3104**.
- It was formerly held (before the change in section 3 of the Rule XXIII) that a bill referring a claim to the Court of Claims did not require consideration in the Committee of the Whole. Volume **IV**, section **4860**.
- Under the later practice bills for the adjudication and payment of claims require consideration in Committee of the Whole. Volume **IV**, sections **4856–4859**.
- A bill providing for the adjustment of a railroad's indebtedness to the Government was held not to require consideration in Committee of the Whole. Volume **IV**, section **3125**.

# (12) Subjects Requiring Consideration in.—Senate Amendments Proposing Expenditures, etc.

Senate amendments to House bills must be considered in Committee of the Whole if they be such as, originating in the House, would be subject to that requirement. Volume **IV**, section **4796**.

# COMMITTEE OF THE WHOLE—Continued.

# (12) Subjects Requiring Consideration in.—Senate Amendments Proposing Expenditures, etc.—Continued.

- A House bill messaged from the Senate with amendments requiring consideration in Committee of the Whole goes to the Speaker's table, and if not disposed of by unanimous consent is referred by the Speaker to its appropriate committee. Volume **VIII**, section **3187**.
- While the rule requires the reference to the appropriate standing committee of House bills returned with Senate amendments requiring consideration in the Committee of the Whole, the usual practice is to take such bills from the Speaker's table and send them to conference by unanimous consent. Volume **VI**, section **732**.
- The fact that a House bill was considered in Committee of the Whole is not taken into consideration in determining whether Senate amendments thereto require consideration in the Committee of the Whole, but the question as to whether a charge upon the Government is involved is applied to each amendment received from the Senate. Volume **VIII**, section **2381**.
- Where the question of requiring consideration in Committee of the Whole was raised against a Senate amendment which on its face apparently placed a charge upon the Treasury the Speaker held it devolved upon those opposing the point of order to cite proof to the contrary. Volume **VIII**, section **2387**.
- To require consideration in Committee of the Whole the text of Senate amendments must indicate beyond a doubt a charge upon the Treasury. Volume **VIII**, section **2386**.
- A Senate amendment which is a modification merely of a House proposition, like the increase or decrease of the amount of an appropriation or a mere legislative proposition and does not involve new and distinct expenditure, is not required to be considered in Committee of the Whole. Volume **IV**, section **4797–4806**.
- A House bill returned with Senate amendments involving a new matter of appropriation, whether with or without a request for a conference, is referred directly to a standing committee, and on being reported therefrom is referred to the Committee of the Whole. Volume **IV**, sections **3108–3110**.
- A Senate amendment being such as requires consideration in Committee of the Whole the bill and amendment are referred directly from the Speaker's table to the appropriate standing committee. Volume **IV**, section **3090**.
- The point being made and sustained that a Senate amendment to a House bill must be considered in Committee of the Whole the bill is referred directly from the Speaker's table to the standing committee having jurisdiction. Volume **IV**, sections **3094**, **3095**.
- If a Senate bill be such as to require consideration in Committee of the Whole it may not be taken from the Speaker's table for direct action of the House. Volume **IV**, section **3101**.
- General discussion of rule requiring reference from the Speaker's table to a standing committee of House bills returned with Senate amendments such as require consideration in Committee of the Whole. Volume **IV**, sections **3091–3093**.
- A House bill returned with Senate amendment requiring consideration in the Committee of the Whole may not be called up for consideration but is referred directly from the Speaker's table to the standing committee having jurisdiction. Volume **VI**, section **731**.
- An amendment to a Senate amendment providing an appropriation for another purpose than that of the Senate amendment requires consideration in Committee of the Whole. Volume **IV**, section **4795**.
- A Senate amendment being under consideration and a proposition being made to concur with an amendment requiring consideration in Committee of the Whole, the entire bill goes to the Committee of the Whole, although only the proposed amendment is considered. Volume **IV**, section **4808**.
- Amendments between the Houses once disagreed to do not, on the rejection of a conference report, return to their former state so that they may be required to go to Committee of the Whole. Volume **V**, section **6589**.

- (13) Subjects not Included in the Rule Sometimes Considered in.
  - The House may consider in Committee of the Whole subjects other than those specified by the rule. Volume IV, section 4822.
  - Instance of the early practice of considering subjects in Committee of the Whole irrespective of appropriations of money. Volume **III**, section **1984**.
  - While conference reports were formerly considered in Committee of the Whole they may not be sent there on suggestion of the point of order that they contain matter ordinarily requiring consideration therein. Volume **V**, sections **6559–6561**.
  - In the early practice conference reports were considered in Committee of the Whole. Volume V, sections 6311, 6416 (footnote), 6479.
  - Practice in considering and amending articles of impeachment in Committee of the Whole. Volume III, section 2344.
  - The House considered the articles of impeachment of Judge Pickering in committee of the Whole House. Volume III, section 2323.
  - The articles impeaching Justice Chase were considered article by article in Committee of the Whole House. Volume III, section 2344.
  - The report favoring the impeachment of Judge Peck was committed to the committee of the Whole House on the state of the Union. Volume **III**, section **2365**.
  - The article of impeachment against Judge Peck was considered in Committee of the Whole before being agreed to by the House. Volume **III**, section **2368**.
  - After consideration in Committee of the Whole the House concurred in the proposition to impeach Judge Peck. Volume III, section 2367.
  - The articles impeaching President Johnson were considered in Committee of the Whole. Volume III, section 2415.
  - The articles of impeachment in Blount's case were considered by the House and not by the Committee of the Whole Volume **III**, section **2300**.

#### (14) Subjects not Considered in.—General Principles.

- A bill that may incidentally involve expense to the government, but does not require it, is not subject to the point of order that it may be considered in Committee of the Whole. Volume **IV**, section **4810**.
- A bill which might involve a charge upon the Government, but does not necessarily do so, need not go to the Calendar of a Committee of the Whole. Volume **IV**, section **4809**.
- Where the expenditure is a mere matter of speculation the rule requiring consideration in Committee of the Whole does not apply. Volume **IV**, sections **4818–4821**.
- Where the expenditure is a mere matter of speculation the rule requiring consideration in Committee of the Whole does not apply. Volume **VIII**, section **2388**.
- A Senate amendment which is a modification merely of a House proposition is not required to be considered in Committee of the Whole. Volume **VIII**, section **2383**.
- A bill relating to money coming into the Treasury in trust for specifically indicated purposes was held not to require consideration in Committee of the Whole. Volume **IV**, section **4835**.
- A bill providing for an expenditure which is to be borne otherwise than by the government is not required to be placed on a Calendar of the Committee of the Whole. Volume **IV**, section **4831**.
- Instance of a ruling that a provision changing the manner of expenditure of money already appropriated does not require consideration in Committee of the Whole. Volume **IV**, section **4800**.
- The Senate no longer requires consideration of bills and joint resolutions in the Committee of the whole. Volume **VIII**, section **2380**.

# (15) Subjects not Considered in.—When Made Special Orders. etc.

A bill being made a special order the requirement that it shall be considered in Committee of the Whole is waived. Volume **IV**, sections **3217–3224**.

# COMMITTEE OF THE WHOLE—Continued.

- (15) Subjects not Considered in.-When Made Special Orders, etc.-Continued.
  - A special order providing for consideration of a bill the requirement that it be considered in Committee of the Whole is waived. Volume **IV**, section **3199**.
  - When a bill in Committee of the Whole is made a special order for a certain date without specifying as to consideration in Committee of the Whole the effect of the order is to discharge the committee and bring the bill into the House for consideration. Volume **IV**, section **3216**.
  - The giving of unanimous consent for the consideration of a measure waives any requirement as consideration in Committee of the Whole. Volume **IV**, section **4823**.
  - The rules being suspended to enable a bill to be reported and considered the requirement that it should be considered in Committee of the Whole was held to be thereby waived. Volume **V**, section **6861**.

# (16) Subjects not Considered in.—After Recommittal.

- A bill which has been considered in Committee of the Whole, and then by the House has been recommitted to a standing committee, is not, when again reported to the House, necessarily subject to the point of order that it must be considered in Committee of the Whole. Volume **IV**, sections **4928**, **4829**.
- A bill having been considered in Committee of the Whole, and the House, pending a vote on the passage, having recommitted it with instructions that it be reported "forthwith" with an amendment in the nature of a substitute, it was held that the substitute did not require consideration in Committee of the Whole. Volume **V**, sections **5545**, **5546**.
- A bill which after consideration in Committee of the Whole is recommitted with instructions to strike out a portion does not when again reported require consideration in Committee of the Whole. Volume **V**, section **5591**.

# (17) Subjects not Considered in.—Examples of.

- Resolutions from the Committee on Accounts authorizing expenditures from the contingent fund do not, according to the later rulings, require consideration in Committee of the Whole. Volume **IV**, sections **4862–4867**.
- Resolutions from the committee on Accounts authorizing expenditures from the contingent fund do not require consideration in committee of the Whole. Volume **VIII**, section **2415**.
- Resolutions from committees other than the Committee on Accounts authorizing expenditures from the contingent fund require consideration in the Committee of the Whole. Volume **VIII**, section **2416**.
- A report from the Committee on Printing relating to printing for the use of the two Houses does not require consideration in committee of the Whole. Volume **IV**, section **4868**.
- A bill authorizing the issue of military equipment to a school does not require consideration in Committee of the Whole. Volume **IV**, section **4852**.
- A bill reducing the hours of labor of letter carriers, but not by its terms requiring an appropriation to be made, was held not to come within the rule requiring consideration in Committee of the whole. Volume **IV**, section **4826**.
- A bill authorizing the promotion of an officer to a higher grade does not require consideration in Committee of the Whole. Volume **IV**, section **4848**.
- A provision authorizing payment of rewards from fines collected through the Department of Justice was held not to require consideration in Committee of the Whole. Volume **VIII**, section **2400**.
- A bill granting leave of absence to homesteaders was held not to come within the rule requiring consideration in Committee of the Whole. Volume **VIII**, section **2409**.
- The disposal of a privilege belonging to the government was held not to be such an appropriation of public property as would require consideration in Committee of the Whole. Volume **IV**, section **4832**.

- (17) Subjects not Considered in.—Example of—Continued.
  - A proposition to dispose of funds held as a trust under control of the Government, but not the property of the Government, is not considered in Committee of the Whole. Volume **IV**, section **4853**.
  - A Senate amendment authorizing expenditures from a naval hospital fund is not required to be considered in the Committee of the Whole. Volume **VIII**, section **2382**.
  - A bill providing for the investment of certain trust funds in the Treasury was held not to require consideration in Committee of the Whole. Volume **IV**, section **4836**.
  - A bill authorizing payment of money held in the Treasury in trust for Indians is not such a charge against the Treasury as to require consideration in Committee of the Whole. Volume **VII**, section **870**.
  - A bill providing that Indian funds held in trust in the Treasury should draw interest was construed not to require consideration in Committee of the Whole. Volume **VIII**, section **2413**.

Indian lands have not been considered "property" of the Government within the meaning of the rule requiring consideration in Committee of the Whole. Volume **IV**, sections **4844**, **4845**.

- 2413. Indian lands have not been considered "property" of the Government within the meaning of the rule requiring consideration in Committee of the Whole. Volume VIII, section 2413.
- Taxes relating to bank circulation have not been considered such "tax or charge upon the people" as require consideration in Committee of the Whole. Volume **IV**, sections **4854**, **4855**.
- A resolution requesting the President to invite foreign nations to participate in a national celebration was held not to require consideration in the Committee of the Whole. Volume **VIII**, section **2398**.
- A bill providing for inquiry by the Court of Claims without conferring authority to render final judgment does not require considerations in the Committee of the Whole. Volume **VII**, section **870**.
- A joint resolution proposing an amendment to the Constitution is not required to be placed on a calendar of the Committee of the Whole. Volume **VIII**, section **2395**.
- A bill ratifying a tax by the Philippines Legislature was held not to require consideration in the Committee of the Whole. Volume **VIII**, section **2402**.
- A Senate amendment restricting the powers granted by a House bill to a commission to refund foreign loans does not require consideration in Committee of the Whole. Volume **VIII**, section **2383**.
- Provision for contingent hearings conducted by Cabinet members to determine requirements for a bridge across navigable waters was held by the House (overruling the Speaker) not to be sufficiently patent as a charge upon the Government to require consideration in Committee of the Whole. Volume **VIII**, section **2391**.

## (18) Investigations by.

- The Speaker, the Chairman of the Committee of the Whole or any other committee, or any Member may administer oaths to witnesses in any case under examination. Volume III, section 1769.
- A Committee of the Whole charged with an investigation in 1792 was given the power to send for persons and papers. Volume III, section 1804.
- Instance wherein testimony as to a difficulty between two Members was heard in Committee of the Whole. Volume II, section 1642.
- In the Blount impeachment case it was ruled that evidence should be taken before the House and not before the Committee of the Whole. Volume **III**, section **2294**.

# COMMITTEE OF THE WHOLE—Continued.

#### (19) House May Attend Impeachments in.—Instance of.

- The Commons attend impeachment trials in Committee of the Whole or otherwise, at discretion, and appoint managers to conduct proof. Volume **III**, section **2027**.
- The House by a standing order determined to attend in Committee of the Whole the trial of President Johnson. Volume **III**, section **2427**.
- The Senate having informed the House of its readiness to receive the managers with the articles impeaching President Johnson, the House as Committee of the Whole attended its managers to the Senate. Volume **III**, section **2419**.
- The House in Committee of the Whole, on notice from the Senate, attended on the return day of the summons to President Johnson. Volume **III**, section **2424**.
- The House in Committee of the Whole attended in the Senate during the voting on the final question in the Johnson trial. Volume **III**, section **2440**.
- The House determined to attend, as a Committee of the Whole, the proceedings of the trial of Justice Chase. Volume **III**, section **2350**.
- Attendance of the House in Committee of the Whole at the ceremonies of the beginning of Chase's trial. Volume III, section 2351.
- The House attended the Peck trial as a Committee of the Whole House (footnote). Volume III, section 2384.
- On the day set for the appearance of Judge Humphreys the House in Committee of the Whole House attended its managers. Volume **III**, section **2392**.
- Form of proceedings when the House attends an impeachment trial as Committee of the Whole. Volume III, section 2351.
- Forms observed by the House attending the Humphreys trials as a Committee of the Whole (footnote). Volume **III**, section **2392**.
- Form of Journal entry describing the attendance of the House in Committee of the Whole at the Peck trial. Volume III, section 2374.

#### (20) House May Attend Impeachments in.—Reports as to.

- A report of the acquittal of Judge Peck was made in the House in the report of the Chairman of the Committee of the Whole. Volume **III**, section **2384**.
- The report to the House of the presentation of articles impeaching President Johnson was made by the Chairman of the Committee of the Whole. Volume **III**, section **2420**.
- The acquittal of President Johnson was announced in the House through the report of the Chairman of the Committee of the Whole. Volume **III**, section **2443**.
- The judgment of the court in the Humphreys trial was communicated to the House by the report of the Chairman of the Committee of the Whole. Volume **III**, section **2397**.
- Forms of reports made by a Chairman of a Committee of the Whole after attending an impeachment trial (footnote). Volume **III**, section **2384**.
- Form of report of Chairman of the Committee of the Whole on returning from the Humphreys trial. Volume **III**, section **2393**.
- The House may take official cognizance of a paper listened to by the Committee of the Whole in attendance on an impeachment trial. Volume **III**, section **2042**.

#### (21) Points of Order.—In General.

- Questions of order relating to procedure (as distinguished from cases of disorder or contempt) arising in Committee of the Whole are decided by the chairman, and the Speaker has declined to consider them. Volume **V**, sections **6927**, **6928**.
- Debate on an appeal in Committee of the Whole has been limited by the committee itself, on motion put and carried, or by the committee rising to enable the House to limit it. Volume **V**, sections **6947-6950**.
- In Committee of the Whole as well as in the House a Member may speak but once on an appeal. Volume **V**, section **6951**.
- In an exceptional case, when an appeal was taken from a decision of a Chairman in Committee of the Whole, the community rose and reported the question of order for the decision of the House. Volume **IV**, section **4783**.

- (21) Points of Order.—In General—Continued.
  - An instance wherein the Committee of the Whole rose and reported a question of order to the House for decision. Volume **V**, section **5955**.
  - The Chairman of the Committee of the Whole having taken an active part in the discussion of a point of order, the question was by unanimous consent passed over to be later raised in the House. Volume **VII**, section **1527**.
  - A decision holding that a committee may not report a bill the subject matter of which is not within its jurisdiction, and any item failling to comply with this requirement in a bill otherwise in order is subject to a point of order when the bill comes up for consideration in Committee of the Whole. Volume **VII**, section **2102**.
  - The erroneous reference of a private bill to a committee not entitled to jurisdiction does not confer it, and a point of order is good when the bill comes up for consideration either in the House or in the Committee of the Whole. Volume **VII**, section **2132**.
  - A point of order against the reference of a bill to the Private Calendar is properly made after the bill is read and before consideration begins the Committee of the Whole. Volume **VIII**, section **2373**.
  - While a question as to jurisdiction of a committee over a public bill is not in order in the Committee of the Whole, the question as to the right of a committee to report a private bill may be raised at any time prior to passage. Volume **VII**, section **2116**, Volume **VIII**, section **2262**.
  - The point of order that a motion is dilatory may be raised in the Committee of the Whole as in the House. Volume **VIII**, section **2800**.

## (22) Points of Order.-Effect of Reserving, on Bills When Referred.

- Committee of the Whole must report in its entirety a bill committed to it unless the House by reservation of points of order sanctions the striking out of portions against order. Volume V, sections 6921-6925.
- Points of order are usually reserved when appropriation bills are referred to the Committee of the Whole in order that portions in violation of rule may be eliminated by raising points of order in committee. Volume **V**, sections **6921–6925**.
- Points of order are usually reserved when appropriation bills are referred to the Committee of the Whole in order that portions in violation of rules may be eliminated by raising points of order in committee. Volume **VIII**, section **3450**.
- Where points of order are reserved on an appropriation bill, a portion not germane and not within the jurisdiction of the committee may be stricken out on a point of order in Committee of the Whole. Volume **IV**, section **4219**.
- Paragraphs ruled out in Committee of the Whole on points of order are not reported to the House. Volume **IV**, section **4906**.

#### (23) Points of Order.—During Consideration of Bills by Paragraphs.

- A bill being considered under the five-minute rule, a point of order against a paragraph should be made before the next paragraph is read. Volume **V**, section **6931**.
- In Committee of the Whole points of order against the germaneness of a section of a bill are made when the bill is read by sections. Volume **V**, section **6929**.
- The reading of a bill by paragraphs being completed in Committee of the Whole it was held to be too late to make a point of order in committee against the title. Volume **V**, section **6930**.
- A point or order against a paragraph of a bill being read for amendment under the five-minute rule comes too late after the reading or the following paragraph. Volume **VIII**, section **2351**.
- A paragraph includes headings or subheadings and when stricken out on a point of order carries with it such titles or subtitles. Volume **VIII**, section **2353**.
- By offering a pro forma amendment in Committee of the Whole a Member does not lose the right to insist on his pending point or order. Volume **V**, section **6874**.

# COMMITTEE OF THE WHOLE—Continued.

## (24) Points of Order.—When Not in Order.

- The Chairman of the Committee of the Whole has declined to consider a question of order arising in the House just before the committee began to sit. Volume **IV**, sections **4725**, **4726**.
- A committee having reported a public bill grouping together the authorization of several distinct works, all within the jurisdiction of the committee, it was held that no point or order could be sustained when the bill came up in Committee of the Whole. Volume **IV**, sections **4656**, **4657**.
- A committee having reported a private bill grouping together a series of claims, each belonging to the jurisdiction of the committee, it was held that no point of order could be sustained when the bill came up in Committee of the Whole. Volume **IV**, section **4784**.
- A public bill having been reported by a committee, and being under consideration in Committee of the Whole, it was held that the question of jurisdiction might not then be considered. Volume **IV**, section **4372**.
- A public bill having been reported by a committee and being under consideration in Committee of the Whole, it was held that the question of jurisdiction might not then be considered. Volume **VII**, section **2112**.
- After a public bill is under consideration in the Committee of the Whole it is too late to raise a question as to the jurisdiction of the committee reporting it. Volume **VII**, section **2114**.
- A resolution authorizing the offering of an amendment otherwise not in order during consideration of a bill pending in Committee of the Whole was held to be privileged when reported by the Committee on Rules. Volume **VIII**, section **2258**.
- Forum of special order authorizing consideration of a bill in Committee of the Whole without intervention of points or order either against provisions of the original bill or certain amendments recommended by the committee reporting the bill. Volume **VII**, section **832**.

#### (25) Motions to Go Into.—In General

- A motion to go into Committee of the Whole is not debatable. Volume **IV**, sections **3062**, **3063**. The motion to resolve into the Committee of the Whole is not debatable. Volume **VI**, section **716**. The motion to resolve into Committee of the Whole is not subject to amendment. Volume **VI**, section **725**.
- The motion to resolve into Committee of the Whole to consider a privileged bill is not amendable. Volume **VI**, sections **52**, **724**.
- The motion to go into the Committee of the Whole to consider a general appropriation bill may not be amended by a nonprivileged proposition. Volume **VI**, section **723**.
- The motion to go into the Committee of the Whole may not be laid on the table or indefinitely postponed. Volume VI, section 726.
- A motion to go into Committee of the Whole to consider a bill being made the House expresses its wish as to consideration by this motion and not be raising the question of consideration. Volume **V**, sections **4973–4976**.
- The motion to go into Committee of the Whole to consider a bill being made, the House expresses its wish as to consideration by passing on this motion, and not by raising the question of consideration. Volume VI, section 51.
- The question of consideration may not be raised against a motion to resolve into the Committee of the Whole. Volume **VIII**, section **2442**.
- Instance wherein the Chair admitted a motion to reconsider an affirmative vote on the motion that the House resolve itself into Committee of the Whole. Volume **V**, section **5368**.
- A motion to go into Committee of the Whole, when decided in the negative, may not be reconsidered. Volume **V**, section **5641**.

## (25) Motions to Go Into.—In General—Continued.

- Under the latest decision the motion to adjourn may not be made after the House has voted to go into Committee of the Whole and the Speaker has announced the result. Volume **V**, sections **5367**, **5368**.
- The House having voted to resolve itself into Committee of the Whole the Chair declined to entertain a motion to adjourn, but did entertain an appeal from his decision. Volume **IV**, section **4728**.
- A request for unanimous consent may not be entertained after the House has voted to go into Committee of the Whole. Volume **IV**, section **4727**.
- A report from the Committee on Rules, though highly privileged, is not in order after the House has voted to go into Committee of the Whole. Volume **V**, section **6781**.
- By refusing to go into Committee of the Whole to consider a bill which has been made a special order for consideration therein the House may then consider business prescribed by the regular order. Volume **IV**, section **3088**.
- The motion to go into Committee of the Whole to consider revenue and general appropriation bills is in order on Monday as on other days. Volume **VII**, section **876**.
- The House may dispense with business in order under the rule by voting affirmatively on a privileged motion to resolve into Committee of the Whole to consider general appropriation or revenue bills. Volume **VII**, section **853**.
- Under the requirements of a special order the Speaker declares the House resolved into Committee of the Whole without action of the House itself at the time. Volume **IV**, section **3214**.

#### (26) Motions to Go Into.-Privileged.

- The motion to go into Committee of the Whole House on the state of the Union to consider a revenue or general appropriation bill may, when authorized by a committee, be made at any time after the Journal is read. Volume **IV**, section **3072**.
- The House (overruling the Speaker) held the motion discharging a committee from the consideration of a bill to be of higher privilege on suspension day than the motion to resolve into Committee of the Whole for the consideration of revenue or appropriation bills. Volume **VII**, section **1016**.
- A motion to go into the Committee of the Whole House on the state of the Union to consider an apportionment bill was formerly held to take precedence over the motion to go into the committee to consider a general appropriation bill. Volume **VI**, section **52**.
- A resolution accepting the organization of the House is privileged, and takes precedence of a motion that the House resolve itself into the Committee of the Whole to consider a revenue bill. Volume **VI**, section **3**.
- A motion to go into executive session is in order when any Member shall inform the House that he has communications which he believes should be considered in confidence, and takes precedence of a motion to resolve into the Committee of the Whole for the consideration of an appropriation. Volume **VIII**, section **3630**.
- The motion to go into the Committee of the Whole for the consideration of revenue or appropriation bills is not in order on Wednesday. Volume **VII**, section **9904**.
- The motion to go into Committee of the Whole House on the state of the Union to consider revenue or appropriation bills may designate the particular bill to be considered. Volume **IV**, section **3074**.
- Motions to go into Committee of the Whole to consider the various general appropriation bills are of equal privilege, and will be put in the order in which recognition is secured. Volume **VI**, section **722**.
- A motion to go into Committee of the Whole House on the state of the Union is most highly privileged only for revenue and appropriation bills. Volume **IV**, section **3073**.
- The motion to go into Committee of the Whole to consider general appropriation bills has precedence on Monday of a motion to go into Committee of the Whole to consider a bill reported by the Committee on the District of Columbia. Volume **VI**, sections **716**, **717**.

# COMMITTEE OF THE WHOLE—Continued.

#### (26) Motions to Go Into.—Privileged—Continued.

- The motion to go into the Committee of the Whole to consider revenue bills has precedence on Monday of a motion to go into the Committee of the Whole to consider a bill reported by the Committee on the District of Columbia. Volume **VI**, section **718**.
- The motion to go into Committee of the Whole to consider general appropriation bills has precedence on Friday of a motion to go into Committee of the Whole to consider the Private Calendar. Volume **VI**, section **719**.
- The motion to go into the Committee of the Whole to consider general appropriation bills on Friday takes precedence of a motion to go into the Committee of the Whole to consider the Private Calendar only when authorized by the committee having jurisdiction. Volume **VI**, section **721**.
- The motion to go into Committee of the Whole to consider revenue bills and the motion to do the same to consider general appropriation bills are of equal privilege. Volume **IV**, sections **3075**, **3076**.
- A motion to go into Committee of the Whole to consider general appropriation bills is in order Friday as on other days. Volume **IV**, section **3081**.
- The motion to go into Committee of the Whole to consider general appropriation bills has precedence on a Friday of a motion to go into Committee of the Whole to consider the Private Calendar. Volume **IV**, sections **3082–3085**.
- The privileged motion to go into Committee of the Whole to consider revenue or appropriation bills may be made on a "suspension day" as on other days. Volume **IV**, section **3080**.
- On a District of Columbia day a motion to go into the Committee of the Whole to consider District business and a motion to go into the Committee to consider business generally privileged under a special order are of equal privilege, and recognition to move either is within the discretion of the Chair. Volume **VII**, section **877**.
- Under a former condition of rule it was held that a motion to go into Committee of the Whole to consider a general appropriation bill was not privileged as against business in order on District of Columbia day. Volume **IV**, section **3305**.
- A motion to go into Committee of the Whole to consider a specified bill is privileged when the bill has been reported by a committee under its leave to report at any time. Volume **IV**, section **3086**.
- The motion to resolve into Committee of the Whole to consider a privileged bill is not amendable or debatable. Volume IV, sections 3078, 3079.
- The motion to go into Committee of the Whole to consider a general appropriation bill may not be amended by a nonprivileged proposition, and the previous question may not be demanded on it. Volume **IV**, section **3077**.
- A motion that the House resolve itself into Committee of the Whole, or a demand that the House return to committee, may not take precedence of a motion to reconsider. Volume **IV**, section **3087**.
- A question of privilege takes precedence of a motion to resolve into the Committee of the Whole. Volume **VIII**, section **3461**.
- A question of personal privilege takes precedence over matters merely privileged under the rules and is in order following the adoption of a resolution granting privilege to motions to resolve into Committee of the Whole. Volume **VI**, section **557**.
- After the House had voted to resolve into the Committee of the Whole the Speaker entertained a question of personal privilege. Volume **VIII**, section **3465**.
- A bill on which the previous question had been ordered at adjournment on Wednesday was taken up as the unfinished business on Thursday and took precedence of a motion to go into the Committee of the Whole for the consideration of a bill privileged by special order. Volume VIII, section 2674.

#### (26) Motions to Go Into.-privileged-Continued.

- The call of the Consent Calendar on days devoted to its consideration by the rules takes precedence of the motion to go into Committee of the Whole to consider revenue or appropriation bills. Volume **VII**, section **986**.
- Privileged motions to change the reference of public bills have precedence of motions to go into Committee of the Whole to consider general appropriation bills. Volume VII, section 2124.
- Consideration of a conference report has precedence of a motion to go into the Committee of the Whole for the consideration of a general appropriation bill. Volume **VIII**, section **3291**.

# (27) Motions to Go Into.—To Consider Private Business.

- Each Friday after the unfinished business is disposed of the motion to go into Committee of the Whole House to consider business on the Private Calendar is in order. Volume **IV**, section **3267.**
- On a Friday devoted to private business the unfinished private business must be considered before a motion to go into Committee of the Whole House is in order. Volume **IV**, sections **3276–3280**.
- The motion to go into Committee of the Whole House to consider business on the Private Calendar being decided in the negative may not be repeated on the same day. Volume **IV**, section **3275**.
- The motion to go into the Committee of the Whole to consider general appropriation bills on Friday takes precedence of a motion to go into the Committee of the Whole to consider the private Calendar only when authorized by the committee having jurisdiction. Volume **VI**, section **721**.
- The motion to go into Committee of the Whole to consider general appropriation bills has precedence on Friday of a motion to go into Committee of the Whole to consider the Private Calendar. Volume **VI**, section **719**.
- The motion to go into Committee of the Whole House on the state of the Union to consider a bill other than a revenue or general appropriation bill is not privileged on Friday as against private business. Volume **IV**, sections **3273**, **3274**.
- The motion to go into Committee of the Whole House to consider business on the private Calendar may not include a designation of the bills to be considered by the committee. Volume **IV**, sections **3268**, **3269**.
- If the House on a Friday votes down a motion to go into Committee of the Whole House to consider the Private Calendar public business is then in order as on other days. Volume **IV**, section **3267.**
- On Saturday of each week it is in order to move to resolve into the Committee of the Whole House to consider business on the Private Calendar. Volume **VII**, section **846**.

#### (28) Motions to Go Into.—After the Morning Hour to Consider Nonprivileged Bills.

- At the end of the hour of the call of committees the House may, on motion, resolve itself into Committee of the Whole House on the State of the union one or several times, Volume **IV**, section **3137**.
- Conditions under which motions may be made to go into Committee of the Whole House on the state of the Union to consider nonprivileged bills. Volume **IV**, section **3134**.
- It is not in order before the expiration of sixty minutes of the call of committee to move to go into Committee of the Whole House on the state of the Union to consider a bill that is not privileged. Volume **IV**, section **3141**.
- The motion to go into Committee of the Whole House on the state of the Union may be made after sixty minutes of morning hour or sooner if that order fails. Volume IV, section 3135.
- The motion to go into Committee of the Whole House on the state of the Union, under section 5 of Rule XXIV, may be repeated, although the committee may have risen after having considered a bill under that order of business. Volume **IV**, section **3136**.

# COMMITTEE OF THE WHOLE—Continued.

- (28) Motions to Go Into.—After the Morning Hour to Consider Nonprivileged Bills—Cont.
  - An instance wherein the House, by recess, remained for two calendar days at the state of business wherein the motion under Rule XXIV, section 5, was in order. Volume **IV**, section **3135**.
  - The motion to go into Committee of the Whole House on the state of the Union to consider a particular bill must be authorized by a committee, but the individual Member may move to go in generally. Volume **IV**, section **3138**.
  - The motion to go into Committee of the Whole to consider a particular bill after a call of committees may be amended only substituting another bill on the Union Calendar. Volume **IV**, section **3139**.
  - When, by authority of a committee, a motion is made to go into Committee of the Whole House on the state of the Union to consider a particular bill (not a revenue or appropriation bill) an amendment designating another bill may be offered by a Member individually. Volume **IV**, section **3140**.
  - The amendment referred to in section 5 of Rule XXIV does not refer to motions to take up bills after the House has gone into Committee of the Whole. Volume **IV**, section **3138**.
  - The call of committees may be interrupted at the end of sixty minutes by a privileged report as well as by a motion to go into Committee of the Whole. Volume **IV**, sections **3131**, **3132**.

#### (29) Special Orders for Consideration in.

- Form of special order resolving the House automatically into the Committee of the Whole for the consideration of a bill. Volume **VII**, section **806**.
- Form of special order making it in order to consider in the Committee of the Whole a bill on the House Calendar. Volume **VII**, section **811**.
- Form of special order for consideration of a bill in Committee of the Whole and in the House, with provisions for daily recess and evening sessions. Volume **VII**, section **816**.
- Form of special order for resolving automatically into Committee of the Whole for consideration of a bill with the usual provisions as to limit and control of debate. Volume **VII**, section **805**.
- Form of special order authorizing motion to resolve into Committee of the Whole for the consideration of a bill with the usual provisions, for limitations on debate, control of time, and disposition in the House. Volume **VII**, section **797**.
- Form of special order for the consideration, successively, of a number of bills in designated order in Committee of the Whole and in the House, excepting days set apart by the rules for certain classes of business and providing against interference with other business privileged under the rules. Volume **VII**, section **817**.
- Form of special order for considering a bill in Committee of the Whole, with clause exempting provisions from points of order. Volume **VII**, section **813**.
- Form of special order authorizing the motion to resolve into Committee of the Whole for consideration of a bill, with provision for termination of consideration on a day certain. Volume **VII**, section **812**.
- Forms of special order for considering in the Committee of the Whole and in the House, within certain limits of time, a general tariff bill. Volume **VII**, section **829**.
- Form of special order providing for the consideration, within certain limits of time, of a substitute in lieu of a pending bill, in the Committee of the Whole in the House. Volume **VII**, section **810**.
- Form of special order providing for the consideration successively of certain joint resolutions in Committee of the Whole. Volume **VII**, section **815**.
- Form of special order for consideration of a resolution and report thereon in Committee of the Whole with provision for vote on a substitute. Volume **VII**, section **802**.
- Form of special order for consideration of a House bill with provision for substitution of Senate bill in Committee of the Whole. Volume **VII**, section **843**.

- (29) Special Orders for Consideration in—Continued.
  - Form of special order for taking Senate bill from Speaker's table and considering House bill in lieu thereof in Committee of the Whole. Volume **VII**, section **800**.
  - Form of special order for considering a Senate bill in the Committee of the Whole making in order House committee amendments and providing for separate vote on each. Volume **VII**, section **799.**
  - Form of special order discharging committee from consideration of House bill with Senate amendments and providing for consideration in Committee of the Whole. Volume VII, section 819.
  - Form of special order authorizing a motion to consider Senate amendments in Committee of the Whole. Volume **VII**, section **825**.
  - When a special order provides for resolving into the Committee of the Whole, the House resolves automatically on announcement by the Speaker and without motion from the floor. Volume **VII**, sections **783**, **791**, **794**.
  - Under a special order that the House immediately resolve into Committee of the Whole, the House resolves into the committee automatically and the consideration of other business is not in order. Volume **VII**, section **790**.
  - Under a special order providing that the House shall resolve into Committee of the Whole, the House resolves automatically, and a motion to go into committee is not in order. Volume **VII**, section **789**.
  - Under a special order providing for consideration in Committee of the Whole, the House automatically resolves into the committee after voting on a motion to close debate for which the committee has risen. Volume **VII**, section **765**.
  - The privilege conferred on a bill by a special rule making in order a motion to resolve into the Committee of the Whole for its consideration is equivalent to that enjoyed by revenue and appropriation bills under clause 9 of Rule XVI. Volume **VIII**, section **2259**.
- (30) On Calendar Wednesday.
  - On Calendar Wednesday the House resolves into the Committee of the Whole automatically for the consideration of bills called up by committees, and the question of consideration is properly raised in the committee and not in the House. Volume **VI**, section **748**.
  - The question of consideration against a bill being decided in the affirmative on Calendar Wednesday, the House automatically resolves into the Committee of the Whole, and no intervening business, as the motion to adjourn or questions of privilege, are in order. Volume **VIII**, section **2446**.
  - When a bill on the Union Calendar is called up on Calendar Wednesday the House automatically resolves into the Committee of the Whole House on the state of the Union without motion from the floor. Volume **VII**, section **939**.
  - A point of order having been sustained against a provision of a bill called up on Calendar Wednesday, the House automatically resolved into the Committee of the Whole for consideration of the bill with the offending clause eliminated. Volume **VII**, section **2154**.
  - A point of order that a bill called up on Calendar Wednesday from the House Calendar belongs on the Union Calendar being sustained, the Speaker transferred the bill to the latter calendar and the House automatically resolved itself into the Committee of the Whole for its consideration. Volume **VIII**, section **2406**.
  - It is in order on Calendar Wednesday to raise the question of consideration against a Union Calendar bill when called up for consideration in the House and before resolving into the Committee of the Whole. Volume **VIII**, section **2146**.
  - The modern practice is to raise the question of consideration on Calendar Wednesday in the House, as on other days, and if decided in the affirmative the House resolves automatically into the Committee of the Whole. Volume **VII**, section **952**.
  - The question of consideration is admitted in the Committee of the Whole on Calendar Wednesday. Volume **VIII**, section **2444**.

# COMMITTEE OF THE WHOLE—Continued.

#### (30) On Calendar Wednesday—Continued.

- The question of consideration is in order in Committee of the Whole on Wednesday only, but if reported to the House, the recommendation of the committee is then subject to approval or rejection, and, if rejected, the House automatically resolves into the committee for further consideration of the measure. Volume **VII**, section **951**.
- A specific method being provided for dispensing with proceedings in order on Calendar Wednesday, the Chairman of the Committee of the Whole has declined to entertain requests for unanimous consent to dispense with minor provisions of the rules. Volume VII, section 964.
- When a Union Calendar bill comes up as the unfinished business on Calendar Wednesday the House automatically resolves into the Committee of the Whole and debate is resumed from the point at which it was discontinued on the previous Wednesday. Volume **VII**, section **966**.
- On rejection by the House of a recommendation by Committee of the Whole for peremptory disposition of a bill under consideration on Calendar Wednesday, the House automatically resolves into the Committee for its further consideration. Volume **VII**, section **943**.

#### (31) Order of Business in.—General Principles of.

- When the House agrees to the privileged motion to go into Committee of the Whole to consider a particular revenue or appropriation bill the Committee of the Whole may not consider a different bill. Volume **IV**, section **4734**.
- Except in cases wherein the rules make specific provision therefor a motion is not in order in the House to fix the order in which business shall be taken up on the Calendars of the Committee of the Whole. Volume **IV**, section **4733**.
- Unprivileged business on the Calendars of the Committee of the Whole is taken up in the calendar order or in such order as may be determined in the Committee. Volume **IV**, section **4729**.
- In the Committee of the Whole House business on its Calendar is taken up in regular order unless the committee or the House before resolving into the committee otherwise determine. Volume **VIII**, section **2331**, **2332**.
- The Committee of the Whole may, on motion put and carried, determine an order for taking up the business on its Calendar. Volume **IV**, section **4730**.
- The Committee of the Whole House determines the order in which it will consider bills on its Calendar. Volume **VIII**, section **2865**.
- A motion in the Committee of the Whole House to take up for consideration a designated bill is not subject to amendment and is not debatable. Volume **VIII**, section **2865**.
- The motion to take up a bill out of its order in the consideration of business on the Private Calendar is not debatable and may not be amended. Volume **VIII**, sections **2331**, **2333**.
- In the Committee of the Whole House the chairman of the standing committee reporting business in order on the current day is entitled to prior recognition to offer motions relative to the order of business, but such motions being rejected, the right to recognition passes to the leading Member in opposition. Volume **VIII**, section **2865**.
- In considering bills on the Calendar of the Committee of the Whole House it is in order, on a motion made and carried, to take up a bill out of its order. Volume IV, sections 4731, 4732.
- The Committee of the Whole having voted to consider a particular bill, and consideration having begun, a motion to reconsider or change that vote is not in order. Volume **IV**, section **4765**.
- The House at the end of the morning hour having gone into Committee of the Whole generally the Committee may determine the order of considering business on its Calendar. Volume **IV**, section **3138**.
- In considering the bills before a Committee of the Whole the unfinished business is usually first in order. Volume **IV**, section **4735**.

- (31) Order of Business in.—General Principles of—Continued.
  - When the House resolves itself into the Committee of the Whole House on the state of the Union for the consideration of a bill on which reading for amendment was begun on a previous day the regular order is the reading of the bill and may be dispensed with by unanimous consent only. Volume **VIII**, section **2336**.
  - When the House resolves into the Committee of the Whole House for the consideration of bills on the Private Calendar, a bill unfinished at adjournment on a previous day takes precedence of other bills on the Private Calendar. Volume **VII**, section **855**.
  - A bill unfinished at a session of the Committee of the Whole House on the state of the Union, held under section 5 of Rule XXIV, is again in order when the House goes into Committee of the Whole to consider it under that rule. Volume **IV**, section **4736**.
  - When the House disagrees to the recommendation of the Committee of the Whole that the enacting words of a bill be stricken out, the bill goes back to the Calendar of the Committee of the Whole as unfinished business. Volume **V**, sections **5345**, **5346**.
  - The motion to report a bill with a favorable recommendation being decided in the negative in Committee of the Whole, the bill remains in its place on the Calendar. Volume **IV**, sections **4779– 4781**.
  - In Committee of the Whole a rule of procedure prescribed by the House may not be set aside. Volume IV, section 4713.
  - The Committee of the Whole has no authority to modify an order of the House. Volume **IV**, section **4712**.

## (32) Order of Business in.-Use of Special Orders to Determine.

- Form of special order for considering a class of bills in Committee of the Whole with a limit of debate for each bill. Volume **IV**, section **3237**.
- Form of special order providing for the consideration of two distinct bills successively, either in the House alone or in Committee of the Whole. Volume **IV**, sections **3254–3257**.
- Form of special order for considering a bill in Committee of the Whole with provisions for a report and action in the House at a certain time. Volume **IV**, sections **3238–3241**.
- Forms of special order for considering in Committee of the Whole and in the House, within certain limits of time, a general tariff bill. Volume **IV**, sections **3258**, **3259**.
- Form of special order for consideration of an omnibus claims bill in the House and in Committee of the Whole with arrangement for purging the bill of unauthorized items. Volume **IV**, section **3251**.
- Form of special order limiting the time of consideration of a bill in Committee of the Whole and in the House. Volume **IV**, section **3229**.

## (33) Debate in.—The Motion to Close General Debate.

- The motion to close general debate in Committee of the Whole is made pending the motion that the House resolve itself into committee, and though not debatable the previous question is sometimes asked to prevent attempts at amendment of the motion. Volume V, section 5203.
- The motion to close general debate in the Committee of the Whole is made in the House and is not in order until debate has begun in the committee. Volume **VIII**, section **2554**.
- Debate in Committee of the Whole may be closed by order of the House at any time after debate has begun in the committee, regardless of whether the opposition has occupied time in debate. Volume **VIII**, section **2548**.
- A motion to close debate in the Committee of the Whole is in order at any time after debate has begun and may propose to close debate instanter or at the expiration of any designated time. Volume **VIII**, section **2572**.
- The previous question may be applied to the nondebatable motion to limit general debate in Committee of the Whole in order to prevent amendment. Volume **V**, section **5473**.
- A motion to limit general debate in Committee of the Whole is not in order in the House until after such debate has begun. Volume **V**, sections **5204–5206**.

# COMMITTEE OF THE WHOLE—Continued.

- (33) Debate in.—The Motion to Close General Debate—Continued.
  - The motion in the House to limit general debate on a bill in Committee of the Whole must apply to the whole and not a part of the bill. Volume **V**, section **5207**.
  - The rule for closing general debate in Committee of the Whole applies to messages of the President as well as bills, and may be applied to a particular portion of a message. Volume **V**, section **5218**.
  - After the vote has been taken on the motion to go into Committee of the Whole it is too late to offer a motion to close general debate in the Committee of the Whole. Volume **V**, section **5208**.
  - General debate in Committee of the Whole may not be limited on a series of bills by one motion. Volume **V**, section **5209**.
  - Time for debate having been fixed by the House, the Committee of the Whole may not, even by unanimous consent, extend it. Volume **VIII**, section **2321**.

#### (34) Debate in.—Present Form of Motion to Close General Debate, and Early Practice.

- Form of motion made in the House to limit general debate in Committee of the Whole (footnote). Volume **V**, section **5207**.
- The early method of closing general debate in Committee of the Whole. Volume V, section 5205. Form of the resolution by which general debate was closed in Committee of the Whole in former years. Volume V, section 6738.
- Illustration of the early method of closing general debate in Committee of the Whole. Volume V, section 6820.
- In the early days of the House the times for general debate and amendment in Committee of the Whole were not so rigidly fixed as at present. Volume **IV**, section **4760**.

# (35) Debate in.—Practice as to Closing General Debate.

- The rules contemplate that general debate in Committee of the Whole shall be closed by order of the House before amendments may be offered. Volume **V**, section **5221**.
- The House having fixed the time when general debate in Committee of the Whole shall cease, the committee may not extend it, even by unanimous consent. Volume **V**, sections **5212–5216**.
- The motion to close general debate may not be made in Committee of the Whole. Volume V, section 5217.
- In Committee of the Whole no Member desiring to participate in general debate the reading of the bill for amendment begins. Volume **IV**, section **4745**.
- In Committee of the Whole amendments are not in order until general debate has been closed. Volume IV, section 4744.
- The time occupied in reading a bill in Committee of the Whole does not come out of the time allowed for general debate. Volume **V**, section **5220**.
- General debate in Committee of the Whole is not necessarily closed by failure of those entitled to the floor to proceed in debate. Volume **V**, section **5219**.
- In the absence of a rule by the House itself the Committee of the Whole may, by unanimous consent, permit general debate during consideration of the bill for amendment. Volume **V**, section **5232**.

# (36) Debate in.—The Five-Minute Debate.

- The rule governing the five-minute debate on amendments in Committee of the Whole. Volume V, section 5221.
- During the five-minute debate recognitions are not necessarily alternated between the political divisions of the House, but are governed by conditions relating to the pending question. Volume **V**, section **5223**.
- A Member who has occupied five minutes on a pro forma amendment may not, by making another pro forma amendment, lengthen his time. Volume **V**, section **5222**.

- (36) Debate in.—The Five-Minute Debate—Continued.
  - The Committee of the Whole may, after the five-minute debate has begun, close debate on the section, paragraph, or pending amendments; but this does not preclude further amendments. Volume **V**, section **5224**.
  - A motion to close debate under the five-minute rule is not in order until such debate has begun. Volume **V**, section **5225**.
  - A motion to close debate in Committee of the Whole is in order at any time after the five-minute debate begins and is not precluded because there has been no debate in opposition to the pending amendment. Volume **VIII**, section **2578**.
  - The Committee of the Whole may, after five-minute debate has begun, close debate on the section, paragraph, or pending amendments, but this does not preclude further amendment. Volume **VIII**, section **2566**.
  - The five-minute debate may be closed after one speech of five minutes. Volume V, section 5226.
  - The motion to close the five-minute debate, while not debatable, is amendable. Volume **V**, section **5227**.
  - The closing of debate on the last section of a bill considered under the five-minute rule does not preclude debate on a substitute for the whole text of the bill. Volume **V**, section **5228**.
  - The right to limit debate on the pending section of a bill pending in the Committee of the Whole under the five-minute rule may be exercised by the House as well as by the Committee of the Whole. Volume **V**, section **5229**.
  - A motion is not in order in the House to close debate on a paragraph of a bill in Committee of the Whole until such debate has begun. Volume **V**, section **5231**.
  - An exceptional instance wherein the House closed the five-minute debate on a section of a bill in Committee of the Whole before all of the section had been read for amendment. Volume V, section 5230.
  - When time for debate under the five-minute rule is limited in Committee for the Whole without provision for its control, the Chairman divides the time, where practicable, between those favoring and those opposing the proposition. Volume **VIII**, section **2558**.
  - An order having been adopted by the Committee of the Whole closing all debate on a section, the chairman declined to entertain request for unanimous consent to amend the order. Volume **VIII**, section **2589**.
  - The committee having voted to close debate at a stated hour the Chair announces the close of debate at that time notwithstanding intervening time has been consumed without debate. Volume **VIII**, section **2325**.
  - Debate on an appeal in the Committee of the Whole is under the 5-minute rule subject to the will of the committee. Volume VII, section 1608. Volume VIII, sections 2347, 2375, 2556, 3453-3455.

## (37) Debate in.—Confining the Member to the Subject.

- It is the rule, well established in the practice of the House for many years, that the Member need not confine himself to the subject during general debate in the Committee of the Whole House on the state of the Union. Volume **V**, sections **5233–5238**.
- The Member is not required to confine himself to the subject, and the widest latitude is permitted in general debate in the Committee of the Whole House on the state of the Union. Volume **VIII**, section **2590**.
- In general debate in Committee of the Whole House the Member must confine himself to the subject. Volume **V**, section **5239**.
- General debate in Committee of the Whole House is confined to the subject. Volume VIII, section 2590.
- In debate under the five-minute rule the Member must confine himself to the subject. Volume V, sections **5240–5256**.

# COMMITTEE OF THE WHOLE—Continued.

# (38) Debate in.—Unparliamentary Language.

- When a Member is called to order for words spoken in debate in Committee of the Whole the Chairman is without discretion and is constrained to recognize for that purpose. Volume **VIII**, section **2532**.
- It is the duty of the Chairman of the Committee of the Whole to call to order a member violating the privileges of debate in criticism of the Senate or its Members. Volume **VIII**, section **2515**.
- It is not within the province of the Chairman to decide on the parliamentary character of words taken down on demand in Committee of the Whole. Volume **VIII**, section **2533**.
- A Member persisting in irrelevant debate in Committee of the Whole House on the state of the Union after being called to order by the Chairman was required to relinquish the floor. Volume **VIII**, section **2594**.
- Disorderly words spoken in Committee of the Whole are to be taken down as in the House, but are to be reported to the House, which alone may punish. Volume **II**, section **1348**.
- Words taken down and read at the desk in Committee of the Whole are again read from the desk when reported to the House. Volume **VIII**, section **2538**.
- When the Committee of the Whole rises to report words objected to in debate no business is in order until the language reported has been read from the desk. Volume **VIII**, section **2538**.
- Action in the House on words taken down and reported from Committee of the Whole is limited to the words reported. Volume **VIII**, section **2528**.
- Under the practice of the House it was held that the Committee of the Whole might, at its option, take action on a point of order against words spoken in debate or might rise and report them to the House. Volume **VIII**, section **2497**.
- Unparliamentary words spoken in Committee of the Whole are taken down and read, where-upon the committee rises and reports them to the House. Volume **II**, sections **1257**, **1258**.
- When a demand is made in Committee of the Whole that words spoken in debate be taken down no further business is in order and the Committee rises automatically to report to the House. Volume **VIII**, section **2533**.
- Unparliamentary language used in Committee of the Whole was taken down and read at the Clerk's desk, and thereupon the committee voted to rise and report it to the House. Volume **II**, section **1259**.
- When the Committee of the Whole reports to the House words taken down on demand, the Speaker in passing on the question raised is restricted to the words reported and may not take into consideration associated language not reported by the committee. Volume **VIII**, section **2533**.
- The Committee of the Whole having reported language alleged to be unparliamentary a resolution of censure was held to be in order without a prior decision of the Speaker that the words were in fact out of order. Volume **II**, section **1259**.
- Recognition by the Speaker to move that words reported from the Committee of the Whole be expunged is tantamount to a decision holding them unparliamentary. Volume **VIII**, section **2539**.
- Action by the House on words taken down and reported from the Committee of the Whole is contingent on the Speaker's decision that a breach of order is involved. Volume **VIII**, section **2528**.
- Words taken down and reported to the House by the Committee of the Whole are summarily disposed of by a motion to strike from the Record with a demand for the previous question on the motion. Volume **VIII**, section **2538**.
- Members who had indulged in unparliamentary language in Committee of the Whole escaped the censure of the House by making apologies. Volume **II**, sections **1257**, **1258**.

# COMMITTEE OF THE WHOLE— Continued.

- (38) Debate in.—Unparliamentary Language—Continued.
  - A Member may withdraw words objected to in debate in Committee of the Whole by unanimous consent only. Volume **VIII**, section **2538**.
  - For unparliamentary language in Committee of the Whole William D. Bynum was censured by the House. Volume II, section 1259.
  - Immediately upon disposition of a report from the Committee of the Whole of words taken down in debate the House automatically resolves again into the Committee of the Whole for further consideration of the measure under discussion. Volume **VIII**, section **2541**.
  - A Member requesting that words spoken in debate in Committee of the Whole be taken down may withdraw that request at any time before the Committee rises to report to the House. Volume **VIII**, section **2532**.
  - The rule prohibiting reference in debate to proceedings of a committee not reported to the House applies to proceedings in Committee of the Whole as well as in other committees. Volume **VIII**, section **2494**.
  - Consideration of words reported to the House from Committee of the Whole having been disposed of, either by decision of the Speaker holding them in order or by action of the House if held unparliamentary, the House resolves into the Committee of the Whole automatically. Volume **VIII**, section **2539**.
  - Language used by a Member in Committee of the Whole having been expunged from the Record when reported to the House, the motion that he be allowed to proceed in order is not entertained when the House again resolves into the committee. Volume **VIII**, section **2538**.

## (39) Debate in.—In General.

- The time for general debate having been fixed by the House, it is not in order in Committee of the Whole to entertain a request for unanimous consent for alteration of such order. Volume **VIII**, section **2550**.
- Following a roll call on resolving into Committee of the Whole precipitated by a point of no quorum, and before the announcement of the result, the Speaker may entertain a unanimousconsent request to limit or control time for debate, but after the result of the vote has been announced the House resolves at once into Committee of the Whole and no request relating to time for debate or other intermediate business is in order. Volume **VI**, section **665**.
- In the absence of an order by the House, the Committee of the Whole may limit general debate by unanimous consent. Volume **VIII**, section **2553**.
- In the absence of an order by the House, the Committee of the Whole may be unanimous consent divide the time allotted for general debate. Volume **VIII**, section **2549**.
- The right to limit debate in the Committee of the Whole on the pending section of a bill was held not to admit a motion to close debate on the entire bill after the last section had been read. Volume **VIII**, section **2585**.
- The earlier practice as to the right to close debate permitted its exercise after the time for terminating general debate in Committee of the Whole as well as after the ordering of the previous question. Volume **V**, section **4997**.
- The rule allowing proponents to close debate does not apply in Committee of the Whole. Volume **VIII**, section **2581**.
- Unless otherwise provided a Member recognized for general debate in Committee of the Whole is recognized for one hour and may yield all or any portion of that time even though the Member to whom he yields has just occupied an hour in his own right and objection is made to his continuing. Volume **VIII**, section **2470**, **2549**, **2553**.
- In Committee of the Whole the motion to strike out the enacting clause is debatable, and in later usage is governed by the five-minute rule. Volume **V**, sections **5333–5335**.

# COMMITTEE OF THE WHOLE—Continued.

(39) Debate in.—General—Continued.

- Debate in the Committee of the Whole on the motion to strike out the enacting clause is under the five-minute rule and is limited to two speeches of five minutes each. Volume **VIII**, sections **2627**, **2629**.
- Reading of a bill for amendments being concluded in Committee of the Whole, motions ordering it to be reported are not debatable. Volume **IV**, section **4782**.
- According to a former custom, now fallen into disuse, the Speakers participated freely in debate in Committee of the Whole (footnote). Volume II, section 1367.
- Debate in the Committee of the Whole on District day properly alternates between those favoring and those opposing the pending proposition and to insure alternation the chairman sometimes ascertains the attitude of members seeking recognition. Volume **VII**, section **875**.
- Debate on an appeal in the Committee of the Whole is under the 5-minute rule and may be closed by the committee. Volume VII, section 1608. Volume VIII, sections 2347, 2375, 2556, 3453– 3455.
- In recognizing for debate on an appeal in the Committee of the Whole the Chairman alternates between those favoring and those opposing. Volume **VIII**, section **3455**.
- Rule **XXX**, providing for taking the sense of the House on the reading of a paper in debate, applies also to proceedings in the Committee of the Whole. Volume **VIII**, section **2605**.

## (40) Motions in.—In General.

- The motions to reconsider, for the previous question and to adjourn are not in order in Committee of the Whole. Volume **IV**, section **4716**.
- The motion to reconsider is not in order in the Committee of the Whole. Volume VIII, sections 2324, 2325.
- The motion to reconsider is not in order in Committee of the Whole. Volume IV, sections 4717, 4718.
- The motion to lay on the table is not in order in Committee of the Whole. Volume IV, sections 4719, 4720.
- The motion to lay on the table is not in order in Committee of the Whole. Volume VIII, sections 2556, 3455.
- The simple motion to recommit is not in order in Committee of the Whole. Volume IV, section 4721.
- The simple motion to recommit is not in order in Committee of the Whole. Volume VIII, section 2326.
- A motion fixing the time of five-minute debate in Committee of the Whole has been ruled out when dilatory. Volume **V**, section **5734**.
- While the motion to close general debate is not in order in the Committee of the Whole, the committee may, in the absence of an order by the House, close debate by unanimous consent. Volume **VIII**, section **2554**.
- The Committee of the Whole may not recess except by permission of the House. Volume VIII, sections **3357**, **3362**.
- A call of the House may not be moved in the Committee of the Whole. Volume **VIII**, section **2369**. Debate having been exhausted in Committee of the Whole on a proposed recommendation to strike
- out the enacting clause, a motion to strike out the last word of the motion is not in order, and additional time for debate may not be secured by offering a pro forma amendment. Volume **VIII**, section **2629**.
- A motion to instruct conferees is not in order in the Committee of the Whole. volume **VIII**, section **2320**.
- In the House a motion may be withdrawn before action thereon, but in Committee of the Whole withdrawal of motions or amendments is by unanimous consent only. Volume **VIII**, sections **2465**, **2564**, **3405**.

# COMMITTEE OF THE WHOLE—CONTINUED.

#### (40) Motions in.—In General—Continued.

The motion to lay aside a bill in Committee of the Whole is not debatable. Volume VIII, section 2366.

## (41) Motions in.—To Amend.

- In Committee of the Whole under the five-minute rule the right to explain or oppose an amendment has precedence over a motion to amend it. Volume **IV**, section **4751**.
- Pro forma amendments were in use in five-minute debate as early as 1866. Volume V, section 5778.
- The formal amendment striking out the last word is not in order in considering an amendment to a substitute, being in the third degree. Volume **V**, section **5779**.
- A bill being under consideration by paragraphs, a motion to strike out was held to apply only to the paragraph under consideration. Volume **V**, section **5774**.
- An amendment once offered in Committee of the Whole may not be withdrawn. Volume **V**, section **5221**.
- In Committee of the Whole a motion to amend a bill has precedence over a motion to rise and report it. Volume **IV**, sections **4752–4758**.
- In Committee of the Whole a motion to amend a bill has precedence over a motion to rise and report it. Volume **VIII**, section **2364**.
- In Committee of the Whole the motion to recommend postponement to a day certain has precedence of the motion to amend. Volume **VIII**, section **2615**.

## (42) Motions in.-To Strike Out the Enacting Clause.

- The motion to strike out the enacting clause applies in the Committee of the Whole. Volume V, section 5332.
- In the Committee of the Whole it is in order to move that the committee rise and report to the House with the recommendation that the enacting clause be stricken out. Volume **VIII**, section **2622**.
- The motion to strike out the enacting clause may not be made until the first section of the bill has been read. Volume **VIII**, section **5327**.
- After reading for amendment has begun in the Committee of the Whole the motion to strike out the enacting clause is in order at any time until the stage of amendment has been passed. Volume **VIII**, section **2367**.
- The reading of a bill for amendment in Committee of the Whole being concluded, a motion to strike out the enacting clause is not in order. Volume **VIII**, section **2368**.
- The motion to strike out the enacting words, which is authorized in a rule relating to the Committee of the Whole, has precedence of a motion to amend. Volume **V**, section **5326**.
- The motion to strike out the enacting clause is a motion to amend and yields to the motion to refer when reported to the House from the Committee of the Whole. Volume **VIII**, section **2664**.
- The reading of a bill for amendment in Committee of the Whole being concluded, a motion to strike out the enacting clause is not in order. Volume **IV**, section **4782**.
- Instances of the former practice of using the motion to strike out the enacting words as a means of taking bills from the Committee of the Whole. Volume **V**, sections **5342–5344**.
- While the motion to strike out the enacting clause is pending in the Committee of the Whole the pro forma amendment to strike out the last word is not entertained. Volume **VIII**, section **2627**.
- A special order providing that a bill should be open to amendment in Committee of the Whole was held to prevent a motion to strike out the enacting clause. Volume **IV**, section **3215**.
- In Committee of the Whole the motion to strike out the enacting clause is debatable under the five-minute rule limiting the time to five minutes on each side. Volume **VIII**, section **2630**.

# COMMITTEE OF THE WHOLE—Continued.

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- (42) Motions in.—To Strike Out the Enacting Clause—Continued.
  - In Committee of the Whole the motion to strike out the enacting clause is debatable under the five-minute rule even after debate has been closed by motion on the pending section and amendments thereto. Volume **VIII**, section **2628**.
  - An order of Committee of the Whole closing debate on the pending section and amendments thereto is not applicable to a motion to strike out the enacting clause. Volume **VIII**, section **2632**.

## (43) Motions in.—As to Form of Report.

- In Committee of the Whole a negative decision on a motion to report a bill with a favorable recommendation is not equivalent to a decision to report unfavorably. Volume **IV**, section **4776**.
- In Committee of the Whole the motion to report a bill with a favorable recommendation has precedence of the motion to report with an unfavorable recommendation. Volume **IV**, section **4776**.
- In Committee of the Whole the motion to report a bill with the recommendation that it be referred takes precedence of the motion to report it with the recommendation that it do pass. Volume **IV**, section **4775**.
- Bills in Committee of the Whole may be reported with the recommendation that they be postponed or referred, and the later recommendation has precedence over the recommendation that the bill do pass. Volume **IV**, sections **4774**, **4782**.
- In the Committee of the Whole, as in the House, a negative vote on the motion to concur is equivalent to an affirmative vote to disagree. Volume **VIII**, section **3182**.
- The motion to report a bill with favorable recommendation being decided in the negative in the Committee of the Whole, the bill remains in its place on the calendar. Volume **VIII**, section **2374**.
- A motion to lay aside a bill to be reported to the House with favorable recommendation is in order in the Committee of the Whole. Volume **VIII**, section **2363**.
- A motion that a bill be reported with a recommendation to postpone is in order in Committee of the Whole. Volume **IV**, section **4765**.
- A motion to report a bill from the Committee of the Whole with a recommendation that it do pass has precedence of a motion recommending postponement. Volume **IV**, section **4765**.
- In Committee of the Whole a motion to report a bill with the recommendation that it lie on the table has precedence of motions recommending postponement or recommittal. Volume **IV**, section **4777**.
- A motion that the Committee of the Whole report a bill with the recommendation that it be referred may not be made until it has been read for amendments. Volume IV, section 4761, 4762.
- As to the motions in order when a bill again comes up in Committee of the Whole after the committee has refused to report it either favorably or unfavorably. Volume **IV**, section **4782**.
- Before general debate has been closed in Committee of the Whole it is not in order to move to report the bill with the recommendation that it be laid on the table. Volume **IV**, section **4778**.
- In Committee of the Whole the motion that a bill be laid aside with a favorable recommendation is not debatable. Volume **IV**, section **4774**.
- The motion to lay a bill aside in Committee of the Whole is not debatable. Volume IV, sections 4763, 4764.
- The motion in Committee of the Whole that a bill be laid aside with a favorable recommendation is not amendable, but may be displaced by a preferential motion. Volume **IV**, section **4774**.

## **COMMITTEE OF THE WHOLE**—Continued.

## (44) Voting in.

In Committee of the Whole 20 (one-fifth of the quorum of 100) are required to order tellers. Volume **V**, section **5936**.

The yeas and nays may not be taken in Committee of the Whole. Volume **IV**, sections **4722**, **4723**. It is not in order for the Committee of the Whole to arrange for a yea-and-nay vote to be taken in the House. Volume **IV**, section **4724**.

Pairs are not announced in Committee of the Whole. Volume V, section 5984.

A vote on an amendment taken by tellers in the Committee of the Whole having disclosed the lack of a quorum and objection being made for that reason, the vote by tellers is taken anew upon the appearance of a quorum. Volume **VIII**, section **3097**.

#### (45) Rising of.—Precedence of Motions for, etc.

- It is in order for any member of the Committee of the Whole to move to rise and the Chairman is constrained to recognize for that purpose. Volume **VIII**, section **2369**.
- A motion that the Committee of the Whole rise is not in order while a Member has the floor in debate. Volume IV, section 4769.
- In the Committee of the Whole a Member may not move to rise while another has the floor. Volume **VIII**, sections **2325**, **2370**.
- A decision by the Chairman that a motion to rise is in order after a Member has been recognized for debate but before he has begun to speak, was overruled by the Committee. Volume **VIII**, section **2370**.
- A Member having the floor in debate in Committee of the Whole may yield for a motion that the committee rise without losing his right to continue at the next sitting. Volume **V**, sections **5012**, **5013**.
- In Committee of the Whole the simple motion that the committee rise has precedence of the motion to amend. Volume **IV**, section **4770**.
- In Committee of the Whole the motion to rise and report has precedence of a motion to take up another bill. Volume **IV**, section **4766**.

A motion that the Committee of the Whole rise is not debatable. Volume IV, sections 4767, 4768.

- In Committee of the Whole the motion to rise and report is not debatable. Volume IV, section 4766.
- While the simple motion to recommit is not admissible in the Committee of the Whole, it is in order to move to rise and report with the recommendations that the bill be recommitted. Volume **VIII**, section **2329**.
- The motion to rise and report with the recommendation that the bill be recommitted takes precedence of the motion to rise and report with the recommendation that the bill pass. Volume **VIII**, section **2329**.
- The motion to rise and report with the recommendation that consideration be postponed to a day certain is in order in the Committee of the Whole and is preferential. Volume **VIII**, section **2372**.
- A motion that the Committee of the Whole rise has been ruled out when dilatory. Volume VIII, section 2800.
- In the Committee of the Whole a motion that the committee rise may not be made until a demand for tellers on the pending question has been disposed of. Volume **IV**, sections **4771**, **4772**.
- Tellers having been ordered and appointed in Committee of the Whole, it is not in order to move that the committee rise pending the taking of the vote. Volume **V**, section **6001**.
- Tellers having been ordered and appointed, it is not in order to move that the Committee of the Whole rise until the vote has been announced. Volume **IV**, section **4773**.

# COMMITTEE OF THE WHOLE—Continued.

# (45) Rising of.—Presedence of Motions for, etc.—Continued.

- The Committee of the Whole being in session at the hour fixed for daily meeting of the House it rests with the committee and not the Chairman to determine whether or not it will rise. Volume **V**, sections **6736**, **6737**.
- The hour previously fixed for the adjournment of the House arriving while the Committee of the Whole is still in session the Chairman may direct the Committee to rise and make his report as though the committee had risen on motion in the regular way. Volume **IV**, section **4785**.
- When provision is made by special order for the automatic rising of Committee of the Whole at a designated time, a motion is required to rise before that time, and is in order. Volume **VII**, section **793**.

## (46) Rising of.—Informal.

- The hour fixed by the House for termination of the consideration of a bill in the Committee of the Whole having arrived, the Chairman directs the committee to rise and makes his report as if the committee had risen in the regular way. Volume **VIII**, section **2376**.
- As a Committee of the Whole may not receive a message, the Speaker takes the chair informally if a message be received while the committee is sitting. Volume **V**, section **6590**.
- A message being announced while the Committee of the Whole is in session, the committee rises informally and the Speaker takes the chair to receive it. Volume **IV**, section **4786**.
- Sometimes on the informal rising of the Committee of the Whole the House, by unanimous consent, transacts business, such as the presentation of enrolled bills, the swearing in of a Member, or consideration of the message. Volume **IV**, sections **4788–4791**.
- The reception of a message when the Committee of the Whole rises informally for that purpose is not such business as to admit the point of order that a quorum of the House is not present. Volume **VIII**, section **3340**.
- The presentation of conference reports, although highly privileged under the rules, is not in order when the Committee of the Whole rises informally to receive a message. Volume **VIII**, section **2378**.
- At an informal rising of the Committee of the Whole a message from the President of the United States may be laid before the House only by unanimous consent. Volume **IV**, section **4787**.
- When a demand is made that words spoken in Committee of the Whole be taken down, no further business is in order and the Committee automatically rises and reports the words to the House for decision by the Speaker. Volume **VIII**, section **2539**.
- On adoption by Committee of the Whole of the recommendation that the enacting clause be stricken out the committee rises automatically. Volume **VIII**, section **2629**.
- After the Chairman of the Committee of the Whole has reported to the House proceedings incident to securing a quorum of the committee, the Speaker declines to recognize for any purpose, including requests for unanimous consent, and the House automatically resolves again into the Committee of the Whole. Volume **VIII**, sections **2377**, **2379**.
- The Committee of the Whole having risen to report proceedings incident to securing a quorum the speaker declined to entertain a motion to adjourn. Volume **VIII**, section **2436**.

## (47) Process of Consideration in.-Reading and Amending Bills.

When a bill is taken up in Committee of the Whole its reading in full may be demanded although it has just been read in the House. Volume **IV**, section **4738**.

- The first reading of a bill in Committee of the Whole may be dispensed with by unanimous consent only and a motion to that effect is not in order. Volume **VIII**, sections **2335**, **2436**.
- In Committee of the Whole amendments are not in order on the first reading of the bill. Volume **VIII**, section **2436**.

# COMMITTEE OF THE WHOLE—Continued.

- (47) Process of Consideration in.—Reading and Amending Bills—Continued.
  - A bill recommitted to the committee of the Whole by rejection of its recommendation to the House is not required to be read again in full. Volume **VIII**, section **2633**.
  - In reading a bill for the first time in Committee of the Whole committee amendments are read in full. Volume **VIII**, section **2337**.
  - Amendments recommended by the committee reporting the bill are read following the first reading of the bill in Committee of the Whole. Volume **VIII**, section **2864**.
  - Whether a bill shall be read by paragraphs, sections, or subsections when read for amendment in the Committee of the Whole is not governed by arbitrary rule by but practice considerations of convenience as determined by the Chairman. Volume **VIII**, sections **2341**, **2346**, **2348**.
  - Instance wherein the Committee of the Whole, disregarding the suggestion of the Chairman, determined to read a revenue bill by paragraphs and not by sections. Volume **VIII**, section **2350**.
  - The extent of a paragraph is indicated by the printed indentation in the bill and not by the substance of the text. Volume **VIII**, section **2351**.
  - Portions of bills concluding with semicolons are subparagraphs and when considered in the Committee of the Whole are passed over for amendment until the major paragraph has been read in full. Volume **VIII**, section **2352**.
  - While under the practice of the House appropriation bills and revenue bills are read for amendment by paragraphs and other bills by sections, the Chairman has on occasion authorized the reading of such other bills by paragraphs where the text of the bill was such as to warrant it. Volume **VIII**, section **2340**.
  - While the manner of reading a bill is within the determination of the Committee, tariff bills are ordinarily read by paragraphs rather than by sections. Volume **VIII**, section **2349**.
  - Overruling the decision of the Chairman, the committee of the Whole decided that the river and harbor bill should be read by sections. Volume **VIII**, section **2347**.
  - Instance wherein the Committee of the Whole, disregarding the suggestion of the Chairman, determined to read a revenue bill by paragraphs and not by sections. Volume **VIII**, section **2350**.
  - Appropriation and revenue bills are considered in Committee of the Whole by paragraphs, other bills by sections. Volume **IV**, sections **4789**, **4740**.
  - The reading of a bill for amendment in Committee of the Whole was provided by a former rule and is continued by usage. Volume **IV**, section **4752**.
  - When, in considering a bill by paragraphs or sections, the committee of the Whole has passed a particular paragraph or section it is not in order to return thereto. Volume **IV**, sections **4742**, **4743**.
  - In considering a bill for amendment under the five-minute rule it is in order to return to a paragraph already passed only by unanimous consent. Volume **IV**, sections **4746**, **4747**.
  - In consideration under the five-minute rule a paragraph is not passed until the next one is read, although the Committee of the Whole may in the meantime have risen. Volume **IV**, section **3833.**
  - When in considering a bill by paragraphs or sections the Committee of the Whole has passed a particular paragraph or section it is not in order to return thereto. Volume **VIII**, section **2354**.
  - In reading a bill under the five-minute rule, a section or paragraph is considered as having been passed for amendment or debate when an amendment in the form of a new section or paragraph is taken up for consideration. Volume **VIII**, section **2357**.
  - During consideration of a bill by sections for amendments the chair may direct a return to a section where, by error, no action was had on a pending amendment. Volume **IV**, section **4750**.

# COMMITTEE OF THE WHOLE—Continued.

- (47) Process of Consideration in.—Reading and Amending Bills—Continued.
  - The reading of a bill for amendment being concluded in Committee of the Whole, and a motion to rise being negatived, a motion to return to a particular portion of the bill was offered and admitted. Volume **IV**, section **4748**.
  - Bills are read for amendment in Committee of the Whole by sections or paragraphs and amendments are not in order until the reading of the section or paragraph has been completed. Volume **VIII**, section **2866**.
  - In considering a bill for amendment under the five-minute rule an amendment offered as a separate paragraph or section is not in order until the pending paragraph has been perfected and disposed of. Volume **VIII**, section **2356**.
  - An amendment to insert in a bill a new section having been presented and debated before an opportunity was given to amend fully the section last read, the Chairman held that it was in order to recur to the latter section. Volume **IV**, section **4749**.
  - An instance wherein a substitute text for a bill was offered as a substitute for the first section and agreed to, the remaining sections being striken out afterwards. Volume **V**, section **5796**.
  - An amendment in the nature of a substitute for the entire bill may be offered either at the end of the bill or after the reading of the first paragraph with notice that if agreed to motions will be made to strike out the remaining paragraphs. Volume **VIII**, section **2426**.
  - Disposition of an amendment offered as a new section closes to debate or amendment the section pending when the amendment was offered. Volume **VIII**, section **2358**.
  - A bill which is under consideration in Committee of the Whole may not be laid aside, except to be reported to the House. Volume **IV**, section **4765**.
  - A bill may not be laid aside with a favorable recommendation in Committee of the Whole until the reading for amendment is completed. Volume **IV**, sections **4759**, **4760**.
  - A Committee of the Whole sometimes reports a bill with the recommendation that it be recommitted to a standing committee with certain instructions. Volume **IV**, section **4714**.
  - A bill being alleged to be improperly before the Committee of the Whole, a motion to report it with recommendations was held in order before it had been considered for amendment. Volume **IV**, section **4784**.
  - In considering amendments to the Constitution a two-thirds vote was not required in Committee of the Whole, but was required when the Committee voted on concurring in Senate amendments. Volume **V**, section **7033**.
  - A Senate bill with a proposed committee amendment in the nature of a substitute being under consideration in Committee of the Whole, the bill was first read by sections for amendment and then the substitute was perfected. Volume **IV**, section **4741**.
  - An amendment having been read for information by consent must again be read for consideration and is not pending until so reported. Volume **VIII**, section **2339**.
  - During the reading of a bill for amendment in Committee of the Whole, it is not in order to interrupt the reading of a paragraph or section with a parliamentary inquiry. Volume **VII**, section **2873**.
  - In the Committee of the Whole an amendment to the preamble of a bill or joint resolution is considered after the bill has been read for amendment. Volume **VII**, section **1065**.
  - A paragraph passed over by unanimous consent during the reading of a bill for amendment in the Committee of the Whole is recurred to when reading of the bill has been concluded, and an earlier motion to return to it is not in order. Volume **VIII**, section **2336**.
  - In the Committee of the Whole an amendment once offered may not be modified except by unanimous consent. Volume **VIII**, sections **2859**, **2563**.
  - The rule requiring motions to be reduced to writing on the demand of a Member applies to amendments as to other motions and is applicable in the Committee of the Whole as in the House. Volume **VIII**, section **2826**.

# COMMITTEE OF THE WHOLE—Continued.

- (47) Process of Consideration in.—Reading and Amending Bills—Continued.
  - In the consideration of a bill in the Committee of the Whole, the committee in charge of a bill was authorized to return to any section or paragraph which had been passed for the purpose of offering amendments. Volume **VII**, section **1067**.

# (48) Process of Consideration in.—Senate Amendments.

- When a House bill with Senate amendments is committed to the Committee of the Whole that committee considers only the amendment. Volume **V**, section **6192**.
- In Committee of the Whole a Senate amendment, even though it be very long, is considered as an entirety and not by paragraphs or sections. Volume **V**, section **6194**.
- Senate amendments considered in Committee of the Whole are each subject to general debate and amendment under the five-minute rule. Volume **V**, section **6196**.
- The process of amending Senate amendments in Committee of the Whole and the subsequent agreement of the House to the amendments as amended. Volume **V**, section **6193**.
- Senate amendments referred to the Committee of the Whole must be considered, although they may not be within the rule requiring such consideration. Volume **V**, section **6195**.
- The Committee of the Whole having recommended disagreement to a Senate amendment, and the House having negatived a motion to concur in the recommendation, it was held that the House had agreed to the amendment. Volume **V**, section **6168**.
- The fact that one of several Senate amendments must be considered in Committee of the Whole does not prevent the House from proceeding with the disposition of those not subject to the point of order. Volume **IV**, section **4807**.
- Senate amendments being under consideration in the House, and an amendment thereto requiring consideration in Committee of the Whole being proposed, the House at once goes into Committee of the Whole to consider it. Volume **IV**, section **4795**.

# (49) Process of Consideration in.—President's Message.

- The President's annual message is usually referred by the House to the Committee of the Whole House on the state of the Union. Volume **V**, section **6631**.
- The annual message of the President is usually referred when read to the Committee of the Whole House on the state of the Union, whence it is distributed by action of the House to appropriate committees. Volume **V**, sections **6621**, **6622**.
- The Committee of the Whole having under consideration the President's message may report in part recommending a resolution for adoption. Volume **V**, section **6625**.
- While the President's annual message is usually referred entire to the Committee of the Whole at once, yet a portion of it has been referred to a select committee. Volume V, section 6628.
- The Committee of the Whole in distributing the President's message refer portions to a standing or select committee with instructions. Volume **V**, sections **6626**, **6267**.
- Recent instance wherein the House has resolved itself into Committee of the Whole House on the state of the Union for debate on the President's message. Volume **V**, sections **6623**, **6624**.

#### (50) Reports from.-Duties of Speaker and House as to Receiving.

- The Speaker recognizes only reports from the Committee on the Whole made by the Chairman thereof. Volume **V**, section **6987**.
- The Speaker has no official knowledge of proceedings in Committee of the Whole saves as reported by its Chairman. Volume **VIII**, sections **2429**, **2430**.
- The matter alleged to have arisen in Committee of the Whole but not reported by the Chairman may not be brought to the attention of the House. Volume **VIII**, section **2429**.
- A matter alleged to have arisen in Committee of the Whole, but not reported by the Chairman, may not be brought to the attention of the House, even on the claim that a question of privilege is involved. Volume **IV**, section **4912**.

# COMMITTEE OF THE WHOLE—Continued.

- (50) Reports from.-Duties of Speaker and House as to Receiving-Continued.
  - If a Committee of the Whole amend a paragraph and subsequently strike out the paragraph as amended, the first amendment falls and is not reported to the House or voted on. Volume **VIII**, section **2421**.
  - When a bill is reported from the Committee on the Whole the Speaker must assume that it has passed through all the stages necessary for the report. Volume **IV**, section **4916**.
  - An amendment reported from the Committee of the Whole may not be withdrawn and a question as to its validity is not considered by the Speaker. Volume **IV**, section **4900**.
  - A Committee of the Whole having reported not only what it had done, but by whom it had been prevented from doing other things, the Speaker held that the House might not amend the report, which stood. Volume **IV**, section **4909**.
  - A Committee of the Whole may not report a recommendation which, if carried into effect, would change a rule of the House. Volume **IV**, sections **4907**, **4908**.
  - When a Committee of the Whole reported a recommendation which was ruled out as in excess of its powers, it was held that the accompanying bill stood recommitted to the Committee of the Whole. Volume **IV**, section **2907**.
  - A bill having been reported from the Committee of the Whole with instructions which were ruled out of order as proposing a change of there rules, the bill was held thereby to stand recommitted to the Committee of the Whole. Volume **IV**, section **4784**.
  - A Committee of the Whole directed by order of the House to consider certain bills, reported also certain other bills, whereupon the Speaker held that so much of the report as related to the latter bills could be received only by unanimous consent. Volume **IV**, section **4911**.
  - A report from the Committee of the Whole when presented, is pending without motion for its adoption. Volume **VIII**, section **3211**.
  - When the Committee of the Whole reports, the question in the House is into on the acceptance of the report of the committee but on the bill and amendments reported, if any, and such amendments may be voted upon engross or any Member may demand a separate vote on any amendment. Volume **VIII**, section **2419**.
  - The vote having been taken on a agreeing to a report of the Committee of the Whole on which the previous question had been ordered, it was held that the operation of the previous question had been consummated and did not apply to related questions again brought before the House. Volume **VIII**, section **2687**.
  - A point of no quorum is always in order and may be made when the Committee of the Whole rises and before the report of the Chairman has been received. Volume **IV**, section **666**.
  - A motion to adjourn may be made pending the report from the Committee of the Whole. Volume VIII, section 2645.

#### (51) Reports from.—Forms of, in Present and Past Practice.

- Modern forms and ceremony of the report by the Chairman of the Committee of the Whole and the reception thereof by the Speaker (footnote). Volume **IV**, section **4898**.
- Form of report from Committee of the Whole on a bill considered under a restrictive special order. Volume **IV**, section **3265**.
- The old form of report from the Committee of the Whole House on the state of the Union. Volume IV, section 4898.
- The Committee of the Whole House on the state of the Union used to report that it had the state of the Union under consideration. Volume **IV**, section **4706**.
- A special order providing that the Committee of the Whole rise at the conclusion of the reading of a bill and report it to the House and that the previous question operate to final passage was held not to interfere with the right of the committee to report with recommendation to recommit. Volume **VIII**, section **2375**.
- Paragraphs rule out in Committee of the Whole on points of order are not reported to the House. Volume **VIII**, section **2428**.

# COMMITTEE OF THE WHOLE—Continued.

- (51) Reports from. Forms of if, in Present and Past Practice-Continued.
  - If the Committee of the Whole perfect a bill by amendment and then adopt a substitute for the entire bill, only the substitute is reported to the House, and if the House rejects the substitute the original bill without amendment is before the House. Volume **VIII**, section **2426**.

## (52) Reports from.—Only Amendments that are Agreed to.

- If a Committee of the Whole amend a paragraph and subsequently strike our that paragraph as amended the first amendment fails, and is not reported to the House or voted on. Volume **IV**, section **4898**.
- The practice of reporting Committee of the Whole amendments only in their perfected forms had its origin in an old rule.
- An amendment in the nature of a substitute is reported from the Committee of the Whole in its perfected form, amendments to the substitute not being noted in the report. Volume **IV**, sections **4900–4903**.
- A Committee of the Whole, like any other committee, may adopt and report an amendment in the nature of a substitute. Volume **IV**, section **4899**.
- Amendments rejected in Committee of the Whole are not reported to the House. Volume **IV**, section **4877**.
- A Committee of the Whole ordinarily reports only such amendments as it has agreed to, but sometimes by direction of a special order it reports also amendments pending and undisposed of when it rises. Volume **IV**, sections **3225–3228**.
- When a special order directs a Committee of the Whole to report "pending amendments" this does not include an amendment only partly read when the Committee of the Whole rises. Volume **IV**, section **3229**.
- The hour for taking a vote having arrived an amendment pending and undisposed of in Committee of the Whole at the time is not acted on in the House. Volume **IV**, section **4910**.
- An instance where the Committee of the Whole reported a new resolution in lieu of one referred to it. Volume **IV**, section **4878**.

## (53) Reports from.—Consideration of Amendments in the House.

- Form of rule authorizing Members to demand a separate vote on each amendment recommended by the Committee of the Whole. Volume **VII**, section **803**.
- Amendments reported from the Committee of the Whole should be voted on in the order in which they are reported, although they may be inconsistent one with another. Volume **IV**, sections **4881**, **4882**.
- It is a frequent practice for the House, by unanimous consent, to act at once on all the amendments to a bill reported from the Committee of the Whole, but it is the right of any Member to demand a separate vote on any amendment. Volume **IV**, sections **4893**, **4894**.
- The previous question may be moved on a portion of the amendments to a bill reported from the Committee of the Whole, leaving the remaining amendments open to debate and amendment. Volume **VIII**, section **2679**.
- All amendments to a bill reported from the Committee of the Whole stand on an equal footing and must be voted on by the House. Volume **IV**, section **4871**.
- The House having rejected a substitute recommended by the Committee of the Whole, the section of the bill for which the substitute was proposed remains in the bill in its original form and not as amended. Volume **VIII**, section **2424**.
- If the Committee of the Whole reports to the House a substitute for the entire bill the substitute is subject to amendment in the House unless the previous question is operating. Volume **VIII**, section **2419**.

# COMMITTEE OF THE WHOLE—Continued.

- (53) Reports from.—Consideration of Amendments in the House.—Continued.
  - When a Senate bill is reported by the Committee of the Whole with an amendment in the nature of a substitute and the House rejects the substitute, and the previous question is operating, the vote recurs on the Senate bill without amendment. Volume **VIII**, section **2427**.
  - When a bill is reported from the Committee of the Whole with amendments it is in order to submit additional amendments, but the first question is on the amendments reported. Volume **IV**, sections **4872–4876**.
  - Amendments reported to the House by the Committee of the Whole are subject to amendment and the bill itself is open to amendment in the House unless the previous question is ordered. Volume **VIII**, section **2419**.
  - Instance wherein a substitute amendment was offered to a bill reported from the Committee of the Whole with amendments and the previous question was ordered on all the amendments and the bill to a final passage. Volume **V**, section **5472**.
  - The fact that a proposition has been rejected by the Committee of the Whole does not prevent it from being offered as an amendment when the subject comes up in the House. Volume **IV**, sections **4878–4880**.
  - The right to debate and amend a bill reported from the Committee of the Whole depend upon the will of the House. Volume **IV**, section **4895**.
  - A proposition reported from the Committee of the Whole as an entire and distinct amendment may not be divided, but must be voted on in the House as a whole. Volume **IV**, sections **4883**– **4892**.
  - A proposition reported from the Committee of the Whole as an entire and distinct amendment may not be divided but must be voted on in the House as a whole. Volume **VIII**, section **2426**.
  - The Committee of the Whole having reported two amendments as distinct, the one from the other, the Speaker held that they should be considered independently, although apparently one was a proviso attaching to the other. Volume **IV**, section **4905**.
  - Under the later practice, Senate amendments when reported from the Committee of the Whole are voted on en bloc and only those amendments are voted on severally on which a separate vote is demanded. Volume **VIII**, section **3191**.
  - The Committee of the Whole having reported a Senate amendment with the recommendation that it be agreed to with an amendment, a separate vote was had on the amendment to the Senate amendment. Volume **VIII**, section **2420**.
  - When a Senate amendment is reported back to the House from Committee of the Whole with an amendment and with the recommendation that the Senate amendment as amended be concurred in, the vote is taken first on the proposed amendment and then on concurrence. Volume **VIII**, section **3192**.
  - The Committee of the Whole having reported back Senate amendments to a bill with recommendations for their disposition, it was held that a motion to recommit properly applied to the bill and not to the amendments. Volume **VIII**, section **2743**.
  - A separate vote in the House on a perfecting amendment offered in the Committee of the Whole and incorporated in an amendment reported to the House is not in order and may be had only by unanimous consent. Volume **VIII**, sections **2422**, **2427**.

# (54) Reports from.—Consideration of Bills in the House.

- A series of bills reported from the Committee of the Whole should be considered in the House in the order in which they are reported. Volume **IV**, sections **4860**, **4870**.
- A series of bills reported from the Committee of the Whole are usually considered in the House not in the order in which taken up in the committee but in the order reported. Volume **VIII**, section **2417**.
- A bill presumed to have been read in Committee of the Whole and reported favorably therefrom is not read in full again when acted on by the House. Volume **IV**, section **4916**.

# COMMITTEE OF THE WHOLE—Continued.

- (54) Reports from.—Consideration of Bills in the House—Continued.
  - A bill which has been read in full and considered in Committee of the Whole does not require to be read in full again when taken up for action in the House. Volume **IV**, sections **3409**, **3410**.
  - The Committee of the Whole having reported a proposition for action the Speaker gave it precedence over a resolution offered form the floor by a Member in relation to the same subject. Volume **V**, section **6986**.
  - The Committee of the Whole having reported both a bill and a resolution relating to an alleged breach of privilege the Speaker put the question first on the bill. Volume **V**, section **6986**.
  - A bill being reported from the Committee of the Whole with the recommendation that the enacting words be stricken out a motion to lay on the table is not in order. Volume **V**, section **5337**.
  - When a bill is reported from the Committee of the Whole with the recommendation that the enacting clause be stricken out, right to prior recognition passes from the Member in charge to the leading opponent of the bill. Volume **VIII**, section **2629**.
  - When the House disagrees to the recommendation of the Committee of the Whole that the enacting words of a bill be stricken out, the bill goes back to the Calendar of the Committee of the Whole as unfinished business. Volume **VIII**, section **2633**.
  - When the House disagrees to the recommendation of the Committee of the Whole that the enacting words be stricken out the bill stands recommitted to the Committee of the Whole, unless the House refer it otherwise. Volume **V**, section **5326**.
  - An amendment reported from Committee of the Whole striking out all after the enacting clause of a bill and inserting new matter is, when reported, treated like any other amendment reported from that committee. Volume **V**, section **5341**.
  - When a bill is reported from the Committee of the Whole with an adverse recommendation an opponent of it is recognized to make a motion as to its disposition. Volume **IV**, section **4897**.
  - When a bill is reported from the Committee of the Whole with an adverse recommendation, an opponent of the bill is recognized to make a motion as to its disposition. Volume **VIII**, section **2430**.
  - The Chairman of the Committee of the Whole which last reports a bill does not thereby become entitled to prior recognition in debate. Volume **II**, section **1453**.
  - The recommendation of the Committee of the Whole being before the House the motion is considered as pending without being offered from the floor. Volume **IV**, section **4896**.
  - There is a question as to whether or not the recommendation of the Committee of the Whole that a bill do lie on the table may be accepted in the House as a pending motion. Volume **IV**, section **4897**.
  - The recommendation of the Committee of the Whole to recommit a bill being decided in the negative, the question was held to recur on the amendments and bill under a special rule ordering the previous question on the bill and amendments to final passage, Volume **VIII**, section **2375**.
  - A recommendation from the Committee of the Whole to recommit a bill on which the previous question had been ordered by special rule, being rejected, the question recurs on the passage of the bill. Volume **VII**, section **777**.
  - A special rule, ordering the previous question on a pending bill and amendments to final passage when reported from the Committee of the Whole, was held not to preclude a recommendation by the Committee of the Whole that the bill be recommitted. Volume **VII**, section **777**.
  - The rejection of an amendment by the Committee of the Whole does not preclude the offering of the same amendment in a motion to recommit with instructions. Volume **VIII**, section **2700**.

# **COMMITTEE OF THE WHOLE**—Continued.

## (55) Discharge of.

- A motion to discharge the Committee of the Whole from the consideration of a matter committed to it is not privileged as against a demand for the regular order. Volume **IV**, section **4917**.
- The motion to discharge a Committee of the Whole was frequently in use until the necessary adherence to an order of business destroyed its privileged character. Volume **IV**, sections **4918–4921**.
- Under a practice now obsolete the defeat of the motion granting leave to the Committee of the Whole to sit again discharged the committee (footnote). Volume **IV**, section **4921**.
- When the Committee of the Whole is discharged from the consideration of a bill the House, in lieu of a report from the chairman, accepts the minutes of the Clerk as evidence of amendments agreed to. Volume **IV**, section **4922**.
- It is not in order in the House to move to postpone or otherwise consider a bill which is still in the Committee of the Whole. Volume **VIII**, section **2436**.

## (56) Consideration "in the House as in Committee of the Whole."

- The procedure known as consideration "in the House as in Committee of the Whole." Volume IV, section 4923.
- Consideration "in the House as in Committee of the Whole" is by unanimous consent only, as the order of business gives no place for a motion. Volume **IV**, section **4923**.
- The only distinction between consideration in the House and consideration in the House as in Committee of the Whole is that in the letter, debate proceeds under the five-minute rule and there is no general debate. Volume **VI**, section **639**.
- Debate under the five-minute rule is had in the Committee of the Whole or in the "House as in Committee of the Whole," but not in the House. Volume **VIII**, section **2565**.
- The quorum required in the "House as in Committee of the Whole" is a quorum of the House and not a quorum of the Committee of the Whole. Volume **VI**, section **639**.
- The House while acting "in the House as in Committee of the Whole" may refer to a committee, use the previous question, deal with disorder, take the yeas and nays, or adjourn. Volume **IV**, section **4923**.
- The motion to reconsider, while not entertained in the Committee of the Whole, is in order in the House as in Committee of the Whole. Volume **VIII**, section **2793**.
- During consideration of a bill "in the House as in Committee of the Whole" the previous question may be demanded while Members yet desire to offer amendments. Volume **IV**, sections **4926**– **4929**
- During consideration "in the House as in Committee of the Whole" the previous question may not be moved on a single section of a bill. Volume **IV**, section **4930**.
- A bill being under consideration "in the House as in Committee of the Whole" a motion to commit was decided to be in order, although the reading by sections had not begun. Volume **IV**, sections **4931**, **4932**.
- During consideration of a bill "in the House as in Committee of the Whole" an amendment may be withdrawn at any time before action has been had on it. Volume **IV**, section **4935**.
- Under the latest ruling when a bill is considered in the House as in Committee of the Whole it is considered under the five-minute rule, without general debate. Volume **IV**, sections **4924**, **4925**
- A bill being under consideration "in the House as in Committee of the Whole" an amendment in the nature of a substitute is in order only after the consideration of a bill by sections has been completed. Volume **IV**, sections **4933**, **4934**.
- Procedure for amendment of the title when the bill is considered in the House as in Committee of the Whole. Volume IV, section 3416.

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- (1) Select.
  - Since 1880 the appointment of select committees has by rule rested solely with the Speaker. Volume VIII, section 2192.
  - A Member called to the Chair during the day's sitting does not sign enrolled bills or appoint committees. Volume VI, section 276.
  - A select committee, when created by the House, is additional to and apart from the regular standing committees provided in the rules. Volume **IV**, section **4393**.
  - A select committee expires at the end of a session, unless continued by order of the House or revived by the reference of a matter to it by the House. Volume **IV**, sections **4394–4399**.
  - When a select committee reports in full on the subject committed, it is thereby dissolved, but it may be revived by a vote. Volume **IV**, section **4403**.
  - The continuance of a select committee revives all the business before it. Volume IV, section 4400.
  - A select committee that has reported finally and become dissolved may be revived as to all its original powers by the action of the House in referring in open House a new matter to it. Volume **IV**, sections **4404**, **4405**.
  - Instance wherein a select committee was authorized by the adoption by the House of a motion to refer. Volume IV, section 4401.
  - The House may refer a message of the President to a select committee, and may specify its number, instruct it, and give it power to send for persons and papers. Volume **V**, sections **6633**, **6634**.
  - A motion to refer may specify that the reference be to a select committee of a stated number of Members, and may endow this committee with power to send for persons and papers. Volume **IV**, section **4402**.
  - The House sometimes enlarges the powers of a select committee after it has been created. Volume III, section 1753.
  - At the first meeting of a select committee the resolution of the House creating it and defining its duties is spread on its Journal. Volume **IV**, section **4406**.
  - A message from President Monroe asking for an adjustment of certain personal claims was referred to a select committee with instructions. Volume V, section 6632.

## (2) Standing.

- Early arguments for and against the creation of standing committees. Volume IV, section 4217.
- In the earlier practice a motion establishing certain committees was held to be privileged at the time of organization of the House. Volume **IV**, section **4407**.
- A tabulation indicating changes in the size of the committees and the establishment and discontinuance of committees since the Fifty-ninth Congress. Volume VIII, section 2183.

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# (2) Standing—Continued.

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#### (3) Joint.—Authorization of.

Joint committees are used infrequently in the legislative practice of the two Houses of Congress. Volume **IV**, section **4408**.

Form of concurrent resolution creating a joint committee. Volume IV, section 4410.

- Joint committees should be authorized by concurrent and not by joint resolutions. Volume III, sections 1998, 1999.
- A joint committee should be provided for by a concurrent and not a joint resolution, and the resolution should not prescribe rule for the proceedings of either House. Volume **IV**, section **4409**.
- The Joint Committee on the Library is a creature of the laws rather than the rules, the statutes providing for it originally on it several duties. Volume **IV**, section **4337**.

The membership of the Joint Committee on the Library is fixed by law. Volume IV, section 4338.

- The powers of the Joint Committee on the Library reside with the Senate portion in the recess after the expiration of a Congress. Volume **IV**, section **4337**.
- The Joint Committee on Printing, while recognized by the rules, was created by the statutes. Volume IV, section 4347.
- The statutes empower either branch of the Joint Committee on Printing to act in case of the nonexistence of the other. Volume **IV**, section **4347**.
- The Joint Committee on Printing has executive duties conferred by statute. Volume IV, section 4347.
- The two Houses, by simple and separate resolutions, sometimes appoint committees to confer and report. Volume III, section 1936.
- The House sometimes appoints a committee to act with a similar committee from the Senate in relation to some questions of moment. Volume **I**, section **3**.
- Joint committees of ceremony are provided for by simple and not concurrent resolution. Volume V, section 7176.
- Form of resolution authorizing a joint committee to notify the President of the approaching adjournment of Congress. Volume **V**, section **6723**.
- When a joint committee is authorized by simple resolution the resolution itself does not have the concurrent action of the two Houses. Volume **IV**, section **4411**.
- In 1877 the House and Senate appointed committees to act jointly to devise a method of counting the electoral vote. Volume **III**, section **1953**.
- Committees of the two Houses acting jointly to devise a plan for the electoral count of 1821 reported different propositions, whereat misunderstanding arose. Volume **III**, section **1936**.
- Sometimes the two Houses by concurrent action join two of their standing committees and constitute them a joint committee. Volume **IV**, sections **4412–4416**.
- The Senate has specially empowered its Committees on Printing, Enrolled Bills, and the Library, to act in conjunction with similar House committees. Volume **IV**, section **4416**.
- The statutes provide for the appointment of a joint committee of the two Houses to consider reports as to destruction of useless papers in the Executive Departments. Volume **IV**, section **4419**.

A joint select committee expires with the session. Volume IV, section 4420.

Instance wherein a joint rule provided a joint committee for the next Congress. Volume **IV**, section **4445**.

## COMMITTEES—Continued.

# (3) Joint—Authorization of—Continued.

- The House and Senate being invited to attend the Jamestown Exposition appointed a joint committee to attend at a date after the expiration of the term of the Congress. Volume **V**, section **7053.**
- Instance wherein a joint committee was authorized and appointed to attend a ceremony occurring after the final adjournment of a Congress. Volume **V**, section **7054**.

## (4) Joint.-Number of Members, Quorum, Voting, etc.

- In the early days the House insisted on the larger portion of the membership of a joint committee, and that the quorum and votes should be on a per capita basis. Volume **IV**, section **4431**.
- The joint committee which arranged for the electoral count of 1857 consisted of a larger number of Representatives than Senators, as had been the practice previously in reference to similar committees. Volume **III**, section **1946**.
- Although a joint committee votes per capita, the membership from the House is usually larger than that from the Senate. Volume IV, sections 4426-4430.
- Instance wherein the Senate insisted on an equal representation on a joint committee. Volume IV, section 4410.
- A joint committee vote per capita, and not as representatives of the two Houses. Volume IV, section 4425.
- A quorum of a joint committee seems to have been considered to be a majority of the whole number rather than a majority of the membership from each House. Volume **IV**, section **4424**. The constitution of a joint committee, its quorum, chairman, etc. Volume **IV**, section **4424**.
- The first named of the Senate members acted as chairman of the Joint Committee on Conduct of the War. Volume IV, section 4424.
- The Joint Committee on the Conduct of the War ordered that less than a quorum should be sufficient to take testimony. Volume IV, section 4424.

#### (5) Joint.—Appointment of.

- The Speaker sometimes appoints the House's portion of a proposed joint committee before the Senate has concurred in constituting the committee. Volume **IV**, section **4426**.
- Each House notifies the other by message of appointments of, or changes in, its membership on a joint committee. Volume **IV**, sections **4417**, **4418**.

## (6) Joint.—Reports, Instructions, and Sessions in Recess.

A joint committee may report in either House. Volume IV, section 4432.

- A joint committee may report to both Houses, or to either House, according to its instructions. Volume IV, sections 4421-4423.
- A joint committee may be instructed by the two Houses acting concurrently, or by either House acting independently. Volume **IV**, sections **4421–4423**.
- Joint committees are authorized to sit during recess of Congress by concurrent resolution. Volume IV, sections 4434, 4435.
- Discussion of the procedure in the presentation and reference of reports from commissions created by law and from joint committees of the two Houses. Volume VI, section 371.

## (7) Joint.—In general.

- In early days a joint committee took enrolled bills to the President of the United States. Volume IV, section 3432.
- An instance where a joint committee asked of the President the return of a bill. Volume IV, section 3505.
- Arrangements for the inauguration of the President of the United States, but not Vice-President, made by a joint committee of the two Houses. Volume **III**, sections **1998**, **1999**.
- It was held in order to refer a matter to a joint committee, although a law directed that such matters be referred to the House members of the said joint committee. Volume **IV**, section **4433**.

# (7) Joint.—In general—Continued.

- The House and Senate appointed a joint committee to attend the opening of the Louisiana Purchase Exposition. Volume **V**, section **7054**.
- An instance wherein credentials of persons claiming to be Members-elect were referred to a joint committee of the two Houses. Volume **I**, section **361**.
- A joint committee having taken testimony which incidentally related to the right of a Member to his seat the same was reported to the House. Volume **I**, section **607**.
- Suit having been filed against members of a joint committee, the House granted permission to the members on the part of the House to enter appearance in response to judicial process, while the Senate declared it to be an invasion of constitutional privilege and directed the Senate members of the committee to make no appearance in response thereto. Volume **VII**, section **2164**.

# (8) Of conference.—Called "Managers."

- The Members of a conference committee are properly called "managers." Volume **V**, section **6335**. The conference managers from the two Houses constitute practically two district committees, each of which acts by a majority. Volume **V**, section **6334**.
- Each House determines for itself the number of its managers at a conference. Volume V, sections 6328-6330.

## (9) Of Conference.—Appointment of.

- Since 1890 the rule has provided that conference committees be appointed by the Speaker, although such has been the practice since the earliest days of the House. Volume **VIII**, section **2192**.
- Motions to instruct he Speaker in the appointment of conference committees have not been entertained. Volume **VIII**, section **2193**.
- Form of resolution approving designation of Speaker pro tempor and authorizing him to sign enrolled bills and appoint committees. Volume VI, section 272.
- Instance wherein the Senate appointed seven conferees and the House three on the same committee of conference. Volume **VIII**, section **3221**.
- In the later practice managers have generally been selected from the committee that reported the measure, have been reappointed for later conferences, and have embodied majority and minority representation. Volume **V**, sections **6341–6344**.
- In the modern practice managers of a conference are usually selected from the standing committee which reported the bill over which the disagreement arises. Volume **V**, section **6336**.
- In appointing managers of a conference the Speaker usually consults the Member in charge of measure. Volume **V**, section **6327**.
- In the earlier practice the managers were changed for a second conference, and the Speaker did not particularly consider the committee reporting the measure or the majority and minority divisions of the House. Volume **V**, sections **6345–6351**.
- The practice of changing managers at a second and subsequent conference was so fixed in the earlier practice that their reappointment had a special significance. Volume **V**, sections **6352–6368**.
- The motion of the Member in charge of the bill as to the disposition of a Senate amendment being disagreed to, and a conference being asked, the conferees were so selected as to represent the attitude of the House. Volume **V**, section **6369**.
- A Member at whose suggestion the report of a committee of which he was not a member was modified, was appointed a conferee when the question came to conference. Volume **V**, section **6370**.

## COMMITTEES—Continued.

# (10) Of Conference.—Meeting of.

Conferences are generally held in the Senate portion of the Capitol and with closed doors, although in rare instances Members and others have been admitted to make arguments (footnote). Volume **V**, section **6254**.

Conferees do not usually admit persons to make arguments before them. Volume **V**, section **6263**. Instance wherein the Senate referred papers in the nature of petitions to the managers of a conference. Volume **V**, section **6263**.

# (11) Of Conference.—In General.

- Instructions to managers of a conference may not direct them to do that which they might not otherwise do. Volume **V**, sections **6386**, **6387**.
- A question being raised as to certain revenue amendments of the Senate it was held in order to refer the constitutional question to the house conferees in case there should be a conference. Volume II, section 1491.
- A Member may be excused from service on a conference as on committees only by permission of the House. Volume IV, section 4506.
- According to the later practice the powers of a conference committee which has not reported do not expire by reason of the termination of a session of Congress, unless it be the last session. Volume **V**, sections **6260–6262**.
- A motion to refer a conference report to a standing committee has been held out of order. Volume **V**, section **6558**.
- An early instance wherein committees of the two Houses held a conference, not over disagreements to amendments, but over proposed legislation. Volume **V**, section **6257**.
- A conference report has precedence of a report from the Committee on Rules on which the yeas and nays and the previous question have been ordered. Volume **V**, section **6449**.
- While it is in order to discuss proceedings of conference committees, it has been held improper to criticize the conferees of the other House in such a manner as to reflect on them in their official capacity. Volume **VI**, section **568**.

# (12) In Impeachments.—Number of Committee Carrying the Message to the Bar of the Senate.

- The Blount impeachment was carried to the bar of the Senate by a single Member of the House. Volume III, section 2294.
- The Pickering impeachment was carried to the Senate by a committee of two. Volume III, section 2319.
- The impeachment of Justice Chase was carried to the Senate by a committee of two. Volume III, section 2343.
- The impeachment of Judge Peck was carried to the Senate by a committee of two. Volume III, section 2367.
- The impeachment of President Johnson was carried to the Senate by a committee of two. Volume III, section 2412.
- The impeachment of Secretary Belknap was carried to the Senate by a committee of five. Volume III, section 2445.

# (13) In Impeachments.—Constitution of the Committee Carrying the Message.

- The impeachment of Judge Humphreys was carried to the Senate by a committee of two representing the two political parties. Volume **III**, section **2385**.
- The Speaker appointed the committee to carry the impeachment of President Johnson to the Senate from those favoring impeachment and from the majority party. Volume III, section 2412.
- The minority party were represented on the committee to carry the impeachment of Secretary Belknap to the Senate. Volume **III**, section **2445**.
- The Speaker gave the minority representation on the committee to carry the impeachment of Judge Delahay to the Senate. Volume **III**, section **2505**.

- (13) In Impeachments.—Constitution of the Committee Carrying the Message—Continued.
  - Constitution of the committee to carry the Swayne impeachment to the Senate. Volume III, section 2472.

# (14) In Impeachments.—Declaration by, at Bar of Senate.

- Form of declaration by House committee in presenting the impeachment of Judge Pickering in the Senate. Volume III, section 2320.
- Forms and ceremonies of presenting the impeachment of Judge Humphreys in the Senate. Volume III, section 2386.
- Form of declaration by the chairman of the House committee in presenting the impeachment of President Johnson in the Senate. Volume **III**, section **2413**.
- Forms and ceremonies of presenting the Archbald impeachment at the bar of the Senate. Volume VI, section 501.
- The ceremonies of presenting to the Senate the articles of impeachment. Volume VI, section 515.
- Managers and counsel made extended opening statements in the Archbald trail, the managers outlining charges which they proposed to establish and counsel for the respondent setting forth the contention that impeachment could be sustained only on conviction of offenses punishable in criminal court and controverting charges preferred in the articles of impeachment. Volume **VI**, section **509**.
- The replication of the House to the answer of Judge Archbald was submitted without signature. Volume VI, section 507.

## (15) In Impeachments.—Report After Appearing in Senate.

- Verbal report made by the House committee on returning from presenting in the Senate the impeachment of Judge Pickering. Volume **III**, section **2320**.
- Verbal report made by the committee that had carried the impeachment of Justice Chase to the Senate. Volume III, section 2343.
- The committee having impeached President Johnson returned to the House and reported orally in the usual form. Volume III, section 2413.
- Having carried to the Senate the articles impeaching Judge Archbald, the managers returned and reported verbally in the House. Volume **VI**, section **501**.
- The managers having prepared a replication to the answer of Judge Archbald, submitted it to the House for approval and adoption. Volume **VI**, section **506**.
- No report, on the conclusion of the Archbald trial, was made to the House by the managers, but the Senate, by message, announced the judgment. Volume **VI**, section **512**.

## (16) In Impeachments.—For Drawing up Articles.

- In the Blount impeachment the drawing up of the articles was confided to a select committee with power to procure testimony. Volume **III**, section **2297**.
- In the Blount impeachment the House, after discussion, empowered the committee drawing the articles to sit during the recess of Congress. Volume **III**, section **2297**.
- The committee appointed to prepare articles of impeachment in the Blount case reported the evidence and later the articles. Volume **III**, section **2300**.
- The committee appointed to prepare articles in the Chase case were all of those who had favored the impeachment. Volume III, section 2343.
- All of the committee who framed the article in the Peck case had voted for the impeachment (footnote). Volume **III**, section **2368**.
- The committee to draw the articles in the Humphreys impeachment were appointed by the Speaker, and all but one were of the majority party. Volume **III**, section **2387**.
- The House authorized a committee of seven to prepare articles impeaching President Johnson, with power to compel testimony. Volume III, section 2412.
- The Speaker appointed the committee to draw articles impeaching President Johnson from those favoring impeachment and from the majority party. Volume **III**, section **2412**.
- The work of drawing up the articles impeaching Secretary Belknap was referred to the Judiciary Committee. Volume **III**, section **2444**.

## COMMITTEES—Continued.

- (16) In Impeachments.—For Drawing up Articles—Continued.
  - In the Belknap case the committee in drawing up articles needed certain special powers as to witnesses. Volume **III**, section **2447**.
  - The House decided that the articles impeaching Judge Swayne should be prepared by a select committee. Volume III, section 2472.
  - The Speaker in the committee to draw the articles in the Swayne case gave minority representation to those opposed generally to the impeachment. Volume **III**, section **2472**.

## (17) In Impeachments.—The Managers.

- Mr. Speaker Colfax held that the managers of an impeachment were not a committee. Volume III, section 2420.
- Managers of an impeachment being no longer Members of the House by reason of the expiration of their terms, successors were elected. Volume VI, section 517.
- In response to an objection by the managers to the designation "board of" managers, contained in a communication incorporated in the record of proceedings, the Secretary of the Senate was authorized to correct the designation. Volume **VI**, section **508**.

# (18) In Impeachments.—Choice of Managers.

- The managers of the Peck impeachment were chosen by ballot, a majority vote being required for election. Volume **III**, section **2368**.
- Form of resolutions providing for selection of managers and the presentation of the articles to the Senate in the Humphreys impeachment. Volume **III**, section **2388**.
- The managers of the Johnson impeachment were chosen by ballot. Volume III, section 2417.
- Mr. Speaker Colfax tendered to several Members of the minority a place as one of the tellers to count the ballots for managers of the Johnson impeachment. Volume **III**, section **2417**.
- Members of the minority declining to serve as tellers to count the ballots for managers of the Johnson impeachment the Speaker appointed all from the majority party. Volume **III**, section **2417**.
- The House by resolution elected five managers, chosen from the Committee on the Judiciary and from both parties, to carry the impeachment of Judge Louderback to the Senate. Volume **VI**, section **514**.
- Form of resolution designating managers on the part of the House to conduct the impeachment trial and instructing them to carry the impeachment to the Senate. Volume VI, section 500.
- A resolution providing for the selection of managers of an impeachment was admitted as a matter of privilege. Volume **VI**, section **517**.
- The managers elected to conduct the Archbald trial on behalf of the House of Representatives consisted of seven members of the Judiciary Committee and represented both the majority and minority parties in the House. Volume **VI**, section **500**.
- Instance wherein the number of managers of an impeachment was increased after the institution of proceedings in the Senate. Volume **VI**, section **517**.
- The House decided to appoint the managers of the Belknap impeachment by resolution instead of by ballot. Volume **III**, section **2448**.
- One of the managers of the Belknap impeachment being excused the House chose another. Volume III, section 2448.
- The House having excused a Member elected manager in the Pickering case another was chosen by ballot. Volume III, section 2323.
- A manager in impeachment proceedings is excused from service by authority of the House. Volume III, section 2300.
- Discussion of the power of the House to appoint managers to continue in office in that capacity after the expiration of the term for which they were elected to the House. Volume VI, section 517.

- (19) In Impeachments.—As to Divisions of Opinion Among Managers.
  - It seems to have been conceded in the Belknap impeachment that the managers should be in accord with the sentiments of the House. Volume **III**, section **2448**.
  - The minority party were represented among the managers of the Belknap impeachment. Volume III, section 2448.
  - All the managers in the Peck trial were of those who had voted for impeachment. Volume III, section 2368.
  - The managers chosen for the trial of Justice Chase had each voted for a portion at least of the articles. Volume **III**, section **2345**.
  - The managers of the Humphreys impeachment were appointed by the Speaker, and all but one belonged to the majority party. Volume **III**, section **2388**.

Constitution of the managers of the Swayne impeachment. Volume III, section 2475.

# (20) In Impeachment.—Chairman of Managers.

- Mr. Speaker Colfax held that when managers of an impeachment were elected by ballot the managers and not the House chose the chairman. Volume **III**, section **2417**.
- Usage of the House in the selection of chairman of the managers of an impeachment (footnote). Volume III, section 2417.
- Method of designating the chairman of the managers in the Belknap impeachment. Volume III, section 2448.
- The chairman of managers of an impeachment having ceased to be a Member the next in order succeeded to the chairmanship. Volume **III**, section **2306**.

## (21) In Impeachments.—Power of Investigation Given to Managers.

- The managers of the impeachment of President Johnson were given leave to sit during sessions of the House and power to compel testimony. Volume **III**, section **2423**.
- The House gave to the managers appointed for the Johnson trial the power to send for persons and papers. Volume III, section 2419.
- With the adjournment of a court of impeachment the function of the managers cease, but the House may continue them to complete an investigation already begun. Volume III, section 1685.
- The House has constituted the managers of an impeachment a select committee of investigation. Volume IV, section 4400.

# (22) To Act as Tellers for the Electoral Count.

- Two tellers are appointed on the part of each House to tabulate the votes in the electoral count. Volume **III**, section **1918**.
- While the Speaker has at times appointed the tellers for the electoral count as of his own authority, yet the best considered opinion is that the function belongs to the House itself (footnote). Volume III, section 1961.
- In 1921 the provision authorizing the naming of tellers, which on the occasion of the electoral counts of 1909, 1913, and 1917 had been incorporated in separate resolutions, was included in the original resolution providing for the joint session. Volume **VI**, section **443**.
- In 1877 the Speaker appointed the tellers for the electoral count without special authority from the House and named them all from the majority party, a course which was followed by the President pro tempore. Volume **III**, section **1954**.
- A teller appointed for the electoral count may be excused by authority of the House. Volume III, section 1944.
- Instance in which a teller resigned and suggested the appointment of a successor. Volume VI, section 446.
- Form of the duplicate reports made by the tellers at the electoral count. Volume VI, section 443.

## COMMITTEES—Continued.

## (23) Commissions.

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- For performing duties after the expiration of the term of a Congress commissions are created by law. Volume **IV**, section **4436**.
- A commission consisting of Members of the House and Senate and certain members of the judiciary was provided by law to settle disputed questions relating to the electoral count of 1877. Volume III, section 1953.
- In 1877, in accordance with a provision of law, the House elected by viva voce vote five members of the Electoral Commission. Volume **IV**, section **4464**.
- In 1877 the House authorized its members of the Electoral Commission to sit during the session of the House. Volume **IV**, section **4549**.
- The two Houses, by concurrent resolution, have assumed to extend the powers of a joint committee beyond the adjournment of Congress, but later action seems to recognize a law as to the proper instrumentality for such purposes. Volume **IV**, sections **4437–4444**.
- A commission which acted and reported during the lifetime of a Congress was created by concurrent resolution. Volume **IV**, section **4703**.
- A commission created by concurrent resolution and including persons not Members of Congress in its membership reported like a committee. Volume **IV**, section **4703**.
- A Senator, member of a joint commission created by law and appointed by the Presiding Officers of the two Houses, respectively, tendered his resignation in the Senate. Volume **IV**, section **4446**.
- There is some question as to the status of a report made from a commission constituted by law. Volume **IV**, sections **4698–4701**.
- The report of a commission constituted by law is referred to a committee when presented in the House. Volume **IV**, section **4702**.

# (24) Appointment of.—By the Speaker.

- Unless otherwise specially ordered by the House, the Speaker appoints the standing committees at the commencement of each Congress. Volume **IV**, section **4448**.
- Since 1880 the appointment of select committees has by rule rested solely with the Speaker. Volume IV, section 4470.
- Since 1890 the rule has provided that conference committees be appointed by the Speaker although such has been the practice since the earliest days of the House. Volume **IV**, section **4470**.
- Reasons why the Speaker should not appoint to a vacancy on a committee during a recess of Congress (footnote). Volume **IV**, section **4460**.
- Under the modern practice the Speaker appoints the standing committees at his convenience, without specific direction by the House. Volume **IV**, section **4448**.
- Although the rules required the Speaker to appoint the standing committees, yet it was the invariable practice in former years for him not to appoint until directed by order of the House. Volume **IV**, section **4457**.
- In the earlier but not in the later practice the Speaker filled vacancies on committees only by the special direction of the House. Volume **IV**, sections **4458–4460**.
- Before the adoption of rules the House sometimes authorizes the Speaker to appoint certain necessary committees. Volume **IV**, sections **4455**, **4456**.
- In the Fortieth Congress the Speaker did not appoint the committees, except a few, until the closing days of the first session. Volume **IV**, section **4454**.
- Dates at which the standing committees have been appointed in the last fifty years (footnote). Volume IV, section 4452.
- The delay of the Speaker in appointing the standing committees having occasioned criticism, a resolution directing the appointment was offered, but was disagreed to by the House. Volume **IV**, sections **4452**, **4453**.
- A question as to the privilege of resolutions directing the Speaker in regard to the appointment of committees in a certain way or for certain purposes. Volume **IV**, sections **4461**, **4462**.

## (24) Appointment of.—By the Speaker—Continued.

- A law providing that a committee of the House be "chosen," the Speaker never appointed without special sanction of the House. Volume **IV**, sections **4465**, **4466**.
- An order providing for the appointment on a committee of two Members of the House "by that body," the Speaker declined to appoint unless directed by the House. Volume **IV**, section **4463**.

#### (25) Appointment of.—When Charges are Made Against the Speaker.

- The Speaker being implicated by certain charges, a Speaker pro tempore selected from the minority party was empowered to appoint a committee of investigation. Volume II, section 1286.
- In 1825 the House ordered that the select committee to investigate the conduct of the Speaker should be chosen by ballot. Volume IV, section 1362.
- A select committee being authorized to investigate the conduct of the Speaker they were appointed by the Member called to the chair as Speaker pro tempore. Volume **II**, section **1364**.

# (26) Appointment of.—When the Speaker's Seat is Contested.

- The seat of the Speaker being contested the Committee on Elections were appointed by resolution of the House. Volume II, section 1361.
- The Speaker's seat being contested he requested that the House relieve him of the appointment of the Committee on Elections, and the request was granted. Volume **II**, section **1360**.
- The Speaker's seat being contested the House directed that the Elections Committee be appointed by the Speaker pro tempore. Volume **I**, section **809**.

# (27) Appointment of.—By a Speaker Pro Tempore.

- A Member called to the chair by the Speaker was permitted to appoint a committee by vote of the House. Volume **II**, section **1360**.
- A Speaker pro tempore by designation merely asks consent of the House before appointing committees. Volume **II**, section **1395**.
- A Member called to the chair to preside temporarily was special authority by the House to appoint a committee. Volume II, section 1365.
- A Speaker pro tempore whose designation has received the approval of the House signs enrolled bills and appoints committees. Volume **II**, section **1404**.

## (28) Appointments of.—Relative Functions of Speaker and The House.

- Although the rules permit the House to direct that appointment of the standing committees otherwise than by the Speaker the House has always declined to exercise its power in this respect. Volume **IV**, sections **4450**, **4451**.
- The motion directing the Speaker to appoint the committees has been to the subject of an amendment proposing their appointment by the House. Volume **IV**, section **4449**.
- Since 1880 the appointment of select committees has by rule rested solely with the Speaker. Volume IV, section 4470.
- Instances wherein the House declined to take from the Speaker the appointment of select committees. Volume IV, sections 4475, 4476.
- In 1821 the House ordered that its members of the Select Committee on the Admission of Missouri be elected by ballot. Volume **IV**, section **4471**.
- A joint committee was chosen in 1821 to consider and report to the two Houses whether or not it was expedient to make provision to admit Missouri to the Union. Volume **IV**, section **4471**.
- When the Select Committee on the Admission of Missouri was chosen by ballot a committee of three was appointed to count the ballots. Volume **IV**, section **4471**.
- In 1839 and 1840 committees of investigation were elected by ballot. Volume IV, sections 4472, 4473.

#### COMMITTEES—Continued.

- (28) Appointments of.-Relative Functions of Speaker and the House-Continued.
  - In 1832 a motion that the committee to investigate the Bank of the United States be chosen by ballot was defeated by a tie vote. Volume **IV**, section **4474**.
  - A Member who had moved an investigation requested that he be not appointed one of the committee, as he would have to appear as a witness. Volume **III**, section **1827**.
  - Instance wherein a Member who proposed an investigation was not made one of the committee (footnote). Volume **III**, section **2646**.

# (29) Appointment of.—Majority and Minority Representation on.

- The old rule of Parliament that none but those friendly to a bill should be of the committee and the practice of party representation on the standing committees of the House (footnote). Volume **IV**, section **4477**.
- As to proper ratio of majority and minority representation on committees. Volume IV, section 4467.
- The usage in relation to majority and minority representation on committees. Volume IV, section 4478.
- The ratios of majority and minority representation on the committees is determined by the Speaker (footnote). Volume **IV**, section **4477**.
- It is the usage to carry out the principle of majority and minority representation in appointing subcommittees. Volume IV, section 4551.
- In appointing a committee to officiate at the administration of the oath to President Fillmore the Speaker selected the majority, including the chairman, from the political party of the President, which was the minority party of the House. Volume **III**, section **1997**.
- The Senate constituted its committee to officiate at the administration of the oath to President Fillmore with a majority from the minority side of the Chamber. Volume II, section 1997.

#### (30) Appointment of.—Rank on.

The Speaker in filling vacancies on a committee sometimes designates the rank of the appointee on the committee list. Volume **IV**, section **4489**.

# (31) Appointment of.-In Relation to the Oath, Contested Elections, Accusations, etc.

A Member may be named on a committee before he is sworn. Volume IV, section 4477.

- Instance wherein a Member-elect was appointed on a committee long before he took the oath. Volume IV, section 4483.
- A Member-elect who had been appointed on a committee before taking the oath not having appeared the Speaker, with the consent of the House, appointed another Member to the vacancy. Volume **IV**, section **4484**.
- In the early days the House was often particular that an absent Member should not be appointed or retained on a committee. Volume **IV**, sections **4485–4487**.
- A returned Member whose seat is contested is nevertheless eligible to appointment on any committee. Volume II, section 1018.
- The fact that a Member's seat is contested is not necessarily taken into account in appointing him to committee. Volume **IV**, section **4488**.
- Members-elect, unofficially known to be under indictment or actually convicted after indictment, but pending appeal, were yet appointed on committees. Volume **IV**, section **4479**.
- Instance wherein a Senator accused of crime was omitted from committees at his own request. Volume IV, section 4479.
- Instances wherein Members have not been appointed on committees. Volume IV, sections 4468, 4469.

# (32) Election of.—In General.

- The House elects the standing committees at the commencement of each Congress. Volume VIII, section 2171.
- A rule provides that vacancies in standing committee shall be filled by election by the House. Volume VIII, section 2178.

# (32) Election of.—In General—Continued.

- General increases have been made in the standing committees from time to time. Volume VIII, section 2183.
- A tabulation indicating changes in the size of the committees and the establishment and discontinuance of committees since the Fifty-ninth Congress. Volume VIII, section 2183.
- An unwritten rule designates certain committees as "exclusive committees," election to any one of which precludes membership on any other committee. Volume **VII**, section **2188**.
- Instances wherein Members have not been appointed on committees. Volume **VIII**, section **2199**. The fact that a Member's seat is contested is not necessarily taken into account in appointing him to committees. Volume **VIII**, section **2194**.
- Instance wherein the chairman of the committee on committees of the majority caucus, by direction of the caucus, proposed changes in the rules and the election of members to committees which were agreed to by the House. Volume **VIII**, section **3619**.

#### (33) Election of.—Proceedings in House on.

- The House elects the standing committees at the commencement of each Congress. Volume **VIII**, section **2171**.
- Motions and resolutions for the election of standing committees have been presented as privileged. Volume VIII, sections 2179, 2182.
- Motions for the election of Members to committees are debatable and are subject to amendment. Volume VIII, section 2172.
- It is in order to move the previous question on motions or resolutions providing for the election of Members to standing committees. Volume **VIII**, section **2174**.
- A rule provides that motions or resolutions to elect members of the standing committees shall not be divisible. Volume **VIII**, sections **2175**, **3164**.

# (34) Election of.—Bank on.

- Rank on committees is fixed by the order in which elected, and, in event of simultaneous election, by the order in which named in the nomination resolution. Volume **VIII**, section **2195**.
- The House in electing committees designates the rank of Members in the order in which their names appear on the list. Volume **VIII**, section **2179**.
- Instance wherein a Member who had been seated by the House in a contested-election case was restored to original rank on committees. Volume **VIII**, section **2196**.

# (35) Election of.—Majority and Minority Representation on.

- Discussion of the ratio of majority and minority representation on committees. Volume VIII, section 2184.
- The ratio between the majority and minority parties on the standing committees varies with the respective membership of the parties in the House, and is fixed by the majority committee on committees. Volume **VIII**, section **2187**.
- The majority have at times placed restrictions upon the selection of minority representation on committees. Volume **VIII**, section **2188**.
- The ratio of majority and minority representation on the committees is determined by the party majority on the floor. Volume **VIII**, sections **2186**, **2187**.

## (36) Election of.—Party Caucus Functions on.

- Nominations for assignments to the standing committees are made by the committee on committees which reports them to the caucus for approval and ratification. Volume **VIII**, section **3617**.
- In making up nominations for committees the majority delegate to the minority, with certain reservations, the selection of minority representation on the committees. Volume **VIII**, section **2172**.

#### (36) Election of.—Party Caucus Functions on—Continued.

The ratio between the majority and minority parties on the standing committees varies with the respective membership of the parties in the House, and is fixed by the majority committee on committees. Volume **VIII**, sections **2186**, **2187**.

## (37) Delegates on.

- Delegates are appointed as additional Members of certain committees where they possess the same powers and privileges as in the House, and may make any motion except to reconsider. Volume **II**, section **1297**.
- Delegates are elected as additional members of certain committees, where they possess the same powers and privileges and may make any motion except to reconsider. Volume **VI**, section **242**.
- Reference to the first rule giving Delegates places on committees. Volume V, section 6766.
- Delegates have sometimes been appointed on committees other than those mentioned in Rule XII. Volume II, section 1298.
- A Delegate has been appointed chairman of a select committee. Volume II, section 1299.
- A Delegate was appointed chairman of a committee to inquire into the conduct of a judge, and was authorized by the House to cause testimony to be taken. Volume **II**, section **1303**.
- Instance wherein a Delegate was made chairman of a committee to investigate the conduct of a judge. Volume **III**, section **2487**.
- Different views of the House as to the propriety of permitting a Delegate to serve on a committee. Volume II, section 1297.
- In the earlier practice delegates appear to have voted in committees, but such is not the later rule, Volume II, sections 1300, 1301.
- The rules give to the Resident Commissioner of Porto Rico the status of a Delegate in the House, and assign to him an additional place on the Committee on Insular Affairs. Volume **II**, section **1306**.

## (38) Chairmen of.—Method of Selection.

- The chairmanship of a committee is determined by seniority, by election, by the committee, or in case of the death of the chairman, by appointment by the Speaker. Volume **IV**, section **4513**.
- In filling vacancies in chairmanships of committees the House has usually, but not invariably, followed the rule of seniority and elected the next ranking member of the committee. Volume VIII, section 2202.
- The chairman of a committee having resigned his seat in the House the committee elected a chairman. Volume **IV**, section **4529**.
- The chairman of a committee having resigned his seat in the House the Speaker, by consent of the House, appointed a chairman. Volume **IV**, section **4530**.
- An instance wherein a joint select committee elected its chairman. Volume IV, section 4447.
- A committee having elected a chairman has sometimes reported that fact to the House. Volume **IV**, sections **4524**, **4525**.
- It has been decided that it is not necessary for a committee to report to the House the election of a chairman. Volume **IV**, sections **4526–4528**.

# (39) Chairmen of.—Principle of Selection of, for Select.

- It was the earlier usage of the House that the Member moving a select committee should be appointed its chairman. Volume IV, sections 4514-4516.
- The inconvenience of the usage that the proposer of a committee should be its chairman has caused it to be disregarded in modern practice. Volume **IV**, sections **4517–4519**.
- In appointing committees of investigation it is evidently necessary to disregard the former usage that the proposer of the committee should be its chairman. Volume **IV**, sections **4520–4523**.

- (39) Chairmen of.—Principle of Selection of, for Select—Continued.
  - An illustration of the inconvenience of the former practice of making the Member proposing a select committee its chairman. Volume **IV**, section **4671**.
  - Instance wherein the appointment of the mover of an investigation as chairman of the committee caused debate. Volume II, section 1596.
  - Instance wherein the Member proposing a committee of investigation was appointed chairman. Volume II, section 1275.
  - Mr. John Randolph, who had moved the Chase investigation, was made chairman of the committee. Volume III, section 2342.

# (40) Chairmen of.—In General.

- The chairman of a committee, with the permission of the House, may resign as chairman, still remaining a member of the committee. Volume **IV**, sections **4531**, **4532**.
- Instance where the House by resolution proposed to authorize a chairman of a subcommittee to administer oaths. Volume **IV**, section **4548**.
- An instance where the chairman of a select committee complained that the majority of his committee had adjourned and thereby were failing to perform the duty assigned them by the House. Volume **IV**, section **4518**.
- The chairman of a committee, acting as its organ, sometimes submits a report in which he has not concurred. Volume **IV**, sections **4670**, **4671**.
- Room of newly appointed chairmen of committees do not become vacant until their appointment is confirmed by the House at the opening of Congress and Members assigned to their rooms on March 4 are not entitled to possession until the new chairman vacates. Volume **VIII**, section **3655**.

# (41) Rooms, Furniture, Stationery, etc.

- A resolution assigning a room to a committee presents a question of privilege. Volume V, section 7273.
- The control of the Speaker extends only to the "unappropriated rooms' of the House wing, and the House itself controls the disposition of the other rooms. Volume **V**, sections **7273–7281**.
- The assignment of committee and other rooms in the House wing, custody of documents, etc., have been considered by the Committee on Accounts. Volume **IV**, section **4330**.
- The Doorkeeper has the custody of all the furniture, books, and public property in the committee and other rooms under his charge. Volume **I**, section **261**.
- The Clerk furnishes stationery to the several committees and to the offices of the House. Volume II, sections 1161, 1162.
- Stationery, blank books, and other papers necessary to legislation are furnished to the House and Senate and their committees on requisition of the Clerk of the House and Secretary of the Senate, respectively. Volume **V**, section **7322**.

# (42) Papers and Custody Thereof.

- A committee sometimes makes its clerk custodian of its papers, allowing possession to Members only by permission of the committee. Volume **IV**, section **4578**.
- Rights of a member of a committee in relation to papers referred to one of its subcommittees. Volume IV, section 4577.
- At the time of final adjournment of a Congress the clerks of committees are required to deliver to the Clerk of the House the bills and other papers referred to the committees. Volume **V**, section **7260**.
- Evidence taken by a committee under order of the House and not reported to the House shall be delivered to the Clerk at the final adjournment of the Congress. Volume **V**, section **7260**.
- No officer or employee should furnish any copy of any testimony given or paper filed on any investigation before the House or any of its committees. Volume **III**, section **2663**.

- (42) Papers and Custody Thereof—Continued.
  - The House sometimes orders the Clerk to transmit a committee report to the House in the next Congress. Volume **IV**, section **4678**.

## (43) Clerks of.—Authorization and Compensation of.

- The assignment of committee clerks is within the jurisdiction of the Committee on Accounts. Volume IV, section 4332.
- An annual clerkship of a committee is authorized by a resolution reported by the Committee on Accounts and agreed to by the House. Volume **IV**, section **4534**.
- Session clerks are assigned to committees by resolution reported from the Committee on Accounts and agreed to by the House. Volume **IV**, section **4535**.
- The Kansas Committee of 1856 was empowered by the House to employ or dismiss clerks and assistant Sergeants-at-Arms, and to administer oaths to them. Volume **III**, section **1752**.
- Reference to statutes fixing the pay of session clerks of committees (footnote), Volume **IV**, section **4535**.
- A session clerk is entitled to compensation only from the date when he enters upon the discharge of his duties with the committee. Volume **IV**, section **4536**.
- A clerk of a committee who ceased to hold office on December 21 was held not to be entitled to the salary for the remainder of the month, under the terms of a resolution directing the payment of salaries of employees for that month on the 20th. Volume **IV**, section **4537**.
- The clerk of a committee being appointed a postmaster was held to be entitled to his salary as clerk until his successor was appointed, although his salary as postmaster had already begun. Volume **IV**, section **4538**.

## (44) Clerks of.—Appointment of.

- Clerks of committees are appointed by the chairman, with the approval of the committee, and are paid at the public expense. Volume **IV**, section **4533**.
- Clerks and other employees of committees are appointed by the chairman, with the approval of the committee, and are paid at the public expense. Volume **VIII**, section **2206**.
- There is not legal power to fill a vacancy in the clerkship of a committee after one Congress has expired and before the next House has been organized. Volume **IV**, section **4539**.

#### (45) Clerks of.—Oath and Privilege of.

The Clerk of the Joint Committee on the Conduct of the War was sworn. Volume **IV**, section **4424**. Forms of oaths taken by clerks of committees. Volume **IV**, sections **4580–4582**.

- An assault upon the clerk of a committee within the walls of the Capital was held to be a breach of privilege. Volume II, section 1629.
- Clerks of committees other than the clerk of the committee in charge of the bill under consideration are not entitled to the privileges of the floor. Volume **VIII**, section **3636**.

# (46) Stenographers of.

- The Speaker appoints the official reporters of debates and stenographers of committees. Volume V, section 6958.
- Origin of the employment of committee stenographers. Volume V, section 6958.
- Official stenographers to the standing committees of the House shall not furnish transcripts of testimony adduced before such committees without written authorization from the chairman of the committee. Volume **VIII**, section **3459**.

# (47) Belief from Service on.

- A Member may decline to serve on a committee only with permission of the House. Volume IV, sections **4490–4493**.
- The request of a Member that he be relieved from service on a committee is submitted to the House for approval. Volume **IV**, section **4507**.

## (47) Relief from Service on—Continued.

- The request of a Member that he be excused from committee service has generally been treated as privileged, but as debatable to a very limited extent only. Volume **IV**, sections **4508–4510**. While the House has usually granted requests of Members that they be excused from committee
- service it has sometimes refused. Volume IV, sections 4494–4505.
- The Speaker may not relieve a Member from service on a committee to which he has appointed him. Volume IV, section 4511.
- Forms of resignations from committees. Volume VIII, section 2197.
- Instance wherein Members failing to abide by the action of their party caucus were disciplined by removal from committees or reduction in rank. Volume **VIII**, section **3606**.

#### (48) Speaker Serves Only on Committee on Rules.

- Origin of the practice whereby the Speaker has become a member of the Committee on Rules. Volume IV, section 4321.
- A Member being elected Speaker after the organization of the House it is assumed that his committee places are thereby vacated. Volume **I**, section **230**.
- The election of a Member as Speaker is assumed to vacate any positions on committees held by him previously. Volume IV, section 4512.

# (49) Reference to.— General Principles.

- It is provided by rule that all proposed legislation shall be referred to the standing committees in accordance with the jurisdiction which the rules specify. Volume **IV**, section **4019**.
- The duty of preliminary approval of the Journal, the reference of bills to committees and calendars, and similar matters of clerical routine are largely delegated by the Speaker to the Clerk at the Speaker's table. Volume **VI**, section **626**.
- Bills received from the Senate go the Speaker unless sooner called up for consideration under the rules. Volume VI, section 727.
- The Speaker declines to refer to the Committee on Appropriations estimates or requests relating to appropriations transmitted through other than official channels. Volume **VII**, section **1124**.
- The reference of a private bill is indorsed on it by the Member introducing it, while the reference of a public bill is made by the Speaker. Volume **IV**, section **3364**.

The reference of private bills to committees is indicated by the Member. Volume VII, section 1027.

- A bill may not be divided among two or more committees, although it may contain matters properly within the jurisdiction of several committees. Volume **IV**, section **4372**.
- The parliamentary law provides that the House may commit a portion of a bill or part to one committee and part to another. Volume **V**, section **5558**.
- A portion of a petition may be referred to one committee and the remainder to another. Volume **IV**, sections **3359**, **3360**.
- A committee may receive a petition only through the House. Volume IV, section 4557.
- It is in order to refer a matter to a committee before its Members have been appointed. Volume **IV**, section **4555**.
- Prior to the election of committees, reference of bills is made as if committees were in existence, and when committees are elected such reference is effective without further formality. Volume **VII**, section **2102a**.
- It is in order for the House to refer a bill to any committee, though such committee, under Rule XI, might not have original jurisdiction of the bill. Volume **V**, section **5527**.
- The House may by vote refer a bill to any committee without regard to the rules of jurisdiction. Volume IV, section 4375.
- Rule for delivery of bills referred to a committee. Volume IV, section 4556.

- (49) Reference to.—General Principles—Continued.
  - No bill, petition, memorial, or resolution referred to a committee may be brought back into the House on a motion to reconsider. Volume **V**, section **5647**.
  - There is a question as to whether or not the rule forbidding a bill to be brought back from a committee on a motion to reconsider applies to a case wherein the House after considering a bill commits it. Volume **V**, sections **5648–5650**.
  - Not only have vetoed bills been referred to committees, but in practice those committees have often neglected to report (footnote). Volume **IV**, section **3550**.
  - In a rare instance the House committed a bill directly to the Committee of the Whole before sending it to a standing or select committee. Volume **II**, section 1363.
  - The House may refer a subject to a Committee of the Whole as well as to a standing committee. Volume IV, section 4709.
  - Motions to change the reference of public bills are not open to debate or subject to amendment. Volume IV, section 4378.
  - All documents referred to committees or otherwise disposed of are printed, unless otherwise specially ordered. Volume IV, section 7315.

### (50) Reference to.—President's Messages.

- Formerly the annual message of the President was distributed by resolution to the committees have jurisdiction, but since the first session of the Sixty-fourth Congress the practice has been discontinued. Volume **VIII**, section **3350**.
- A message from the President dealing with questions within the jurisdiction of several committees may be divided for reference and each subject referred to its appropriate committee. Volume VIII, section 3349.
- The reference of a message from the President to committees may be changed by unanimous consent. Volume **VIII**, section **3351**.
- A message of the President is usually referred by direction of the Speaker, but a Member may move a reference. Volume **IV**, section **4053**.
- In 1858 the House declined to refer a message of the President relating to Kansas to the Committee on Territories and referred it to a select committee with instructions. Volume **IV**, section **4518**.
- The Committee of the Whole, in distributing the President's message, may refer portions to a standing or select committee with instructions. Volume **V**, sections **6626**, **6627**.
- The resolutions distributing the President's annual message are reported by the Committee on Ways and Means. Volume V, sections 6621, 6622.

## (51) Reference to.—Instructions, Papers from the Files, etc.

- It has been held not in order to move to instruct a committee on the first reference of a matter to it. Volume **V**, sections **5522–5525**.
- It is in order to refer a matter already under consideration to a committee with instructions to report a bill forthwith, and such bill being reported is in order for immediate consideration. Volume **V**, section **5550**.
- The House may take from its files papers of a preceding Congress and refer them to a committee with instructions. Volume **V**, section **7261**.
- The House may refer to a committee a report made in a preceding Congress. Volume IV, section 4679.
- The former practice of the Senate in relation to instructing committees. Volume V, section 5525.
- Where a matter is recommitted with instructions the committee must confine itself within the instructions. Volume IV, section 4404.
- When a bill is recommitted with instructions relating only to a certain portion the committee may not review other portions. Volume **V**, section **5526**.

## (52) Reference to.—By Recommittal.

- A bill referred to a committee and reported therefrom is sometimes recommitted. Volume V, section 5558.
- When a report is recommitted the committee must take up the subject anew, the former action being of no further account. Volume **IV**, section **4557**.
- When a bill is recommitted to the committee which reported it, the whole question is before the committee anew, as if it had not been before considered. Volume **V**, section **5558**.

## (53) Reference to.—Bills on the Speaker's Table.

- Discretion of the Speaker is referring to committees bills on the Speaker's table. Volume IV, section 3111.
- Under the former rules a House bill with Senate amendments requiring to be referred was referred by vote of the House. Volume **IV**, section **3105**.

#### (54) Principles of Jurisdiction.—In General.

- It is provided by rule that all proposed legislation shall be referred to the standing committees in accordance with the jurisdiction which the rules specify. Volume **IV**, section **4019**.
- A bill may be originated by a committee having jurisdiction of the subject by reference of a petition or by order of the House. Volume **IV**, section **3365**.
- A petition properly referred to a committee gives jurisdiction for reporting a bill. Volume **IV**, section **4361**.
- It has generally been held that a committee may not report a bill whereof the subject-matter has not been referred to it by the House. Volume **IV**, sections **4355–4360**.
- Certain papers being sent to a committee as the basis of a decision and report, the committee does not take into account other pertinent papers in possession of the House. Volume I, section **559.**
- A committee appointed merely to ascertain facts, considers itself without authority to submit a recommendation to the House. Volume **II**, section **1649**.
- A committee having general authority to examine and recommend in relation to an assault between two Members was held to have authority also to recommend censure of other Members implicated. Volume **II**, section **1656**.
- A House bill relating to the revenue, being returned with a Senate amendment in the nature of a substitute relating to coinage, was in the House referred to the committee having jurisdiction of the subject of the original bill. Volume **IV**, section **4373**.
- The acts of the Executive Departments in submitting estimates are not of effect in determinating questions of jurisdiction. Volume **IV**, sections **4048**, **4184**.

#### (55) Principles of Jurisdiction.—As to Public Bills.

- According to the later practice of the House the erroneous reference of a public bill, if it remain uncorrected, in effect gives jurisdiction to the committee receiving it. Volume **IV**, sections **4365–4371**.
- A public bill having been reported by a committee and being under consideration in Committee of the Whole, it was held that the question of jurisdiction might not then be considered. Volume **IV**, section **4372**.
- The House itself may refer a bill or resolution to any committee, and jurisdiction is thereby conferred. Volume **IV**, sections **4362–4364**.

#### (56) Principles of Jurisdiction.—As to Private Bills.

- The erroneous reference of a petition or private bill referred by the Member under the rule does not confer jurisdiction on the committee receiving it. Volume **IV**, section **3364**.
- The erroneous reference of a private House bill to a committee not entitled to jurisdiction does not confer it, and a point of order is good when the bill comes up for consideration either in the House or in Committee of the Whole. Volume **IV**, sections **4382–4389**.
- When the House itself refers a private House bill to a committee, the point of order as to jurisdiction does not avail. Volume **IV**, section **4391**.

### COMMITTEES—Continued.

## (56) Principles of Jurisdiction.—As to Private Bills—Continued.

- The House having changed the reference to a private Senate bill from one committee to another, a point of order as to the jurisdiction of the latter committee, made after the bill was reported, was overruled. Volume **IV**, section **4390**.
- A private bill, reported from a committee not having jurisdiction of the subject, was ordered by the Speaker to be recommitted as a step preliminary to a change of reference. Volume **I**, section **4392**.

## (57) Principles of Jurisdiction.—As to Bills Relating to Claims.

- A bill for the payment of adjudication of any private claim against the Government must be referred to one of these committees—Claims, War Claims, Private Land Claims, Pensions, Invalid Pensions, Accounts. Volume **IV**, section **4380**.
- A bill for the payment or adjudication of any private claim against the Government must be referred to one of these committees: Invalid Pension, Pensions, Claims, War Claims, Public Lands, Accounts. Volume VII, section 2129.
- A bill to provide a commission to settle claims against the Government does not fall within the rule requiring private claims to be referred only to certain specified committees. Volume **IV**, section **4381**.

## (58) Jurisdiction of the Several Standing Committees.—Accounts.

- The rule gives to the Committee on Accounts jurisdiction of subjects touching the expenditure of the contingent fund of the House, the auditing and settling of all accounts that may be charged therein by order of the House. Volume **IV**, section **4328**.
- Appropriations from the contingent fund reported by the Committee on Accounts are not subject to the point of order that the jurisdiction of report appropriations rests exclusively in the Committee on Appropriations. Volume **VII**, section **2052**.
- The statutes provide that payments shall be made from the contingent fund only when sanctioned by the Committee on Accounts. Volume **VII**, section **2055**.
- Expenditures from the contingent fund, although payment on certificate of chairman of Disbursing Committee is authorized by resolution, are nevertheless subject to approval of the Committee on Accounts. Volume **VII**, section **2056**.
- Resolutions pertaining to the service of the House are reported by the Committee on Accounts. Volume VII, section 2053.
- Subjects relating to the House restaurant and kitchen, formerly within the jurisdiction of the Committee on Public Buildings and Grounds, have been transferred by the House to the jurisdiction of the Committee on Accounts. Volume **VII**, section **2054**.
- Resolutions authorizing the employment of persons by the House are reported by the Committee on Accounts. Volume IV, section 4333.
- Instance wherein payment of salary was made retroactive in compensation of service actually rendered. Volume **VII**, section **2057**.
- The employment of persons in the service of the House having been authorized, resolution designating individuals to fill such positions are not necessarily reported by in Committee on Accounts. Volume **VII**, section **2057**.
- Bills providing clerks for Members and Senators were reported by the Committee on Accounts. Volume IV, section 4334.
- The Committee on Accounts recommends to the House resolutions authorizing and assigning clerks to committees. Volume IV, section 4331.
- The assignment of committee clerks is within the jurisdiction of the Committee on Accounts. Volume IV, section 4332.
- The accountability of the officers of the House is within the jurisdiction of the Committee on Accounts. Volume **IV**, section **4329**.
- The assignment of committee and other rooms in the House wing, custody of documents, etc., have been considered by the Committee on Accounts. Volume **IV**, section **4330**.

## INDEX-DIGEST

### **COMMITTEES**—Continued.

- (58) Jurisdiction of the Several Standing Committees.—Accounts—Continued.
  - The Committee on Accounts reserves the right to limit the franking privilege on telegrams and declines to authorize the franking of cablegrams. Volume **VI**, section **220**.
  - The Committee on Accounts has, on occasion, been designated as the committee through which the recommendations of the majority party should be presented in the House. Volume **VII**, section **2058**.

#### (59) Jurisdiction of the Several Standing Committees.—Agriculture.

- The rules give to the Committee on Agriculture the jurisdiction of subjects relating "to agriculture and forestry" and the appropriations for the Department of Agriculture. Volume **IV**, section **4149**.
- The Committee on Agriculture has jurisdiction of subjects relating to timber, and forest reserves other than those created from the public domain. Volume **IV**, section **4160**.
- The adulteration of seeds, insect pests, protection of birds and animals in forest reserves, grading of grain, etc., are subjects within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4157**.
- The Committee on Agriculture has reported as to export bounties, regulation of importation of trees, shrubs, etc., and as to the effects of the tariff on agriculture. Volume **IV**, section **4155**.
- The animal industry, inspection of live stock and meat products, and diseases of animals are subjects within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4154**.
- The subject of improving the breed of horses, even with the improvement of the cavalry as an object, belongs to the jurisdiction of the Committee on Agriculture. Volume IV, section 4158.
- Bills imposing an internal-revenue tax on oleomargarine are, by action of the House, included within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4156**.
- The Committee on Agriculture has exercised a general but not exclusive jurisdiction of legislation relating to imitation dairy products, manufacture of lard, etc. Volume **IV**, section **4156**.
- The subject of agricultural colleges and experiment stations is within the jurisdiction of the Committee on Agriculture. Volume IV, section 4152.
- Legislation relating to the Weather Bureau is within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4151**.
- Bills to incorporate certain agricultural societies have been reported by the Committee on Agriculture. Volume IV, section 4159.
- The bills for establishing the Department of Agriculture and for transferring certain bureaus to it were reported by the Committee on Agriculture. Volume **IV**, section **4150**.
- Bills to discourage fictitious and gambling transactions in farm products have been considered within the jurisdiction of the Committee on Agriculture, even when an internal-revenue question was included. Volume **IV**, section **4161**.
- The subject of a highway commission has been considered by the Committee on Agriculture. Volume IV, section 4153.

#### (6) Jurisdiction of the Several Standing Committees.—Alcoholic Liquor Traffic.

- The rule gives to the Committee on Alcoholic Liquor Traffic jurisdiction of subjects relating "to alcoholic liquor traffic.". Volume **IV**, section **4305**.
- Illustrations of the jurisdiction of the Committee on Alcoholic Liquor Traffic. Volume IV, section 4506.

## (61) Jurisdiction of the Several Standing Committees.—Appropriations.

The Committee on Appropriations has jurisdiction of appropriations for the support of the Government. Volume **VII**, section **1741**.

#### COMMITTEES—Continued.

- (61) Jurisdiction of the Several Standing Committees.-Appropriations-Continued.
  - To provide that an appropriation already made shall be available for a different purpose is an appropriation and exclusively within the jurisdiction of the Committee on Appropriations. Volume **VII**, section **1744**.
  - The Committee on Appropriations having jurisdiction of all general appropriations, including deficiencies, has authority to report bills including items to be immediately available. Volume VII, section 1743.
  - A proposition to render an annual appropriation available until expended is in effect an appropriation for succeeding years and is not within the jurisdiction of a committee other than the Committee on Appropriations. Volume **VII**, section **2145**.
  - The Committee on Appropriations is authorized to report in an appropriation bill any legislative proposition in order on such bill under the rules. Volume **VII**, section **1510**.
  - The Committee on Appropriations, while without general jurisdiction to report legislation, may under the Holman rule propose germane legislation retrenching expenditure. Volume **VII**, section **1505**.
  - Bills taken up for consideration from the discharge calendar are not subject to the prohibition provided by section 2 of Rule XXI interdicting consideration of appropriations not reported by the Committee on Appropriations. Volume **VII**, section **1019a**.
  - In order to come within the proviso of clause 2 of Rule XXI, a proposition must come officially from the committee having jurisdiction and not as an integral part of an appropriation bill reported by the Committee on Appropriations. Volume **VII**, section **1562**.
  - The Committee on Appropriations has jurisdiction of legislative, executive, judicial, and sundry civil expenses of the Government. Volume **IV**, section **4032**.
  - The services of the Departments in Washington, except the Agricultural Department, are appropriated for in the legislative, executive, and judicial bill, which is reported by the Committee on Appropriations. Volume **IV**, section **4033**.
  - The Appropriations Committee reports the appropriations for fortifications and coast defenses, the District of Columbia, and pensions. Volume **IV**, section **4032**.
  - All appropriations for deficiencies are reported by the Committee on Appropriations. Volume **IV**, section **4032**.
  - Deficiencies are not in order on appropriation bills reported by committees other than the Committee on Appropriations. Volume **IV**, section **3563**.
  - While the Committee on Appropriations has jurisdiction to report appropriations, the power to report legislation authorizing appropriations belongs to other committees. Volume **IV**, section **4033**.
  - The jurisdiction of the Committee on Appropriations over appropriations as related to the jurisdiction of other committees having the power of reporting appropriation bills. Volume **IV**, section **4033**.
  - Appropriations for barracks and quarters for troops of the seacoast artillery are within the jurisdiction of the Committee on Appropriations, and not of the Committee on Military Affairs. Volume **IV**, section **4049**.
  - The appropriations for field guns and their appurtenances belong within the jurisdiction of the Committee on Appropriations. Volume **IV**, sections **4042–4044**.
  - Appropriations for vessels for submarine mine and torpedo work in connection with coast defenses belong to the jurisdiction of the Committee on Appropriations. Volume **IV**, section **4048**.
  - An appropriation for torpedoes for harbor defense is within the jurisdiction of the Committee on Appropriations (footnote). Volume **IV**, section **4042**.
  - The Appropriations Committee may report appropriations in fulfillment of contracts authorized by law for the improvement of rivers and harbors. Volume **IV**, section **4036**.
  - Contingent expenses in the Bureaus of the Navy Department are appropriated for in the legislative and not the naval bill. Volume **IV**, section **4038**.

## INDEX-DIGEST

#### COMMITTEES.—Continued.

- (61) Jurisdiction of the Several Standing Committees.—Appropriations—Continued.
  - Respective jurisdictions of Committees on Appropriations and Naval Affairs over appropriations for ocean and lake surveys. Volume **IV**, sections **4040**, **4041**.
  - The maintenance and equipment of arsenals and armories are within the jurisdiction of the Appropriations Committee, while the Military Affairs Committee has charge of the manufacture of small arms, equipments, etc. Volume **IV**, sections **4045–4047**.
  - Awards of money to foreign nations in pursuance of treaties for the adjustment of claims or as acts of grace and have been reported by the Committee on Appropriations. Volume **IV**, section **4050**.
  - The Appropriations Committee reports appropriations in fulfillment of treaty stipulations with Indian tribes. Volume **VII**, section **1742**.
  - Appropriations compensating heirs of foreigners killed by mobs have come within the jurisdiction of the Committee on Appropriations. Volume **IV**, section **4053**.

## (62) Jurisdiction of the Several Standing Committees.-Banking and Currency.

- The rule assigns to the Committee on Banking and Currency jurisdiction of subjects relating to "banking and currency." Volume **IV**, section **4082**.
- A legislative proposition to maintain the parity of the money of the United States was reported by the Committee on Banking and Currency. Volume **IV**, section **4089**.
- The strengthening of public credit, issues of notes and taxation, redemption, etc., thereof, and authorization of bond issues in connection therewith have been considered by the Committee on Banking and Currency. Volume **IV**, section **4084**.
- The jurisdiction of the subject of the issue of silver certificates as currency was given to the Committee on Banking and Currency. Volume **IV**, sections **4087**, **4088**.
- The Committee on Banking and Currency has reported on the designation of depositories of public moneys. Volume **VII**, section **1794**.
- The Committee on Banking and Currency has reported generally on the subject of national banks, and also on the subject of current deposits of public moneys. Volume **IV**, section **4083**.
- Legislation relating to national banks, including bills granting charters to such banks, and providing penalties for their mismanagement, is within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1790**.
- A bill to incorporate an international bank was reported by the Committee on Banking and Currency. Volume **IV**, section **4086**.
- The Committee on Banking and Currency has jurisdiction of subjects relating to the Freedman's Bank. Volume **IV**, section **4085**.
- The administration of the War Finance Corporation, the provision of credits for essential industries, and the supervision of the issuance of related securities are subjects within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1795**.
- Legislation relating to establishment and operation of Federal Reserve Banks, including authorization of construction of Federal Reserve bank buildings, belongs within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1793**.
- Subjects relating to rural credits and farm-loan legislation, including the extension of rural-credit legislation to the territories, come within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1791**.
- Bills providing for stabilization of currency, formerly held to be within the jurisdiction of the Committee on Coinage, Weights, and Measures, are now considered by the Committee on Banking and Currency. Volume **VII**, section **1791**.
- The Banking and Currency Committee exercises jurisdiction of bills establishing legal tender, stabilizing currency and maintaining parity of moneys issued. Volume **VII**, section **1792**.

#### **COMMITTEES**—Continued.

## (63) Jurisdiction of the Several Standing Committees.—Census.

- The rule confers on the Committee on the Census jurisdiction of "all proposed legislation concerning the census and the apportionment of Representatives." Volume **IV**, section **4351**.
- The abridgement of the elective franchise with reference to apportionment as well as the collection of general statistics have been considered by the Committee on Census. Volume **IV**, section **4352**.

## (64) Jurisdiction of the Several Standing Committees.—Civil Service.

- The Committee on the Civil Service has exercised a general jurisdiction over bills relating to the status of officers, clerks, and employees in the civil branches of the Government. Volume **VII**, section **2018**.
- The Committee on the Civil Service exercises exclusive jurisdiction of subjects relating to the retirement of employees in the classified civil service. Volume **VII**, section **2021**.
- The classification of employees in the civil branches of the Government and their salaries are subjects within the jurisdiction of the Committee on the Civil Service. Volume **VII**, section **2020**.
- Legislative propositions relating to the Bureau of Efficiency and needs of personnel in the executive departments belong to the jurisdiction of the Committee on the Civil Service and not to the Committee on the Judiciary. Volume **VII**, section **2022**.
- The covering of post office departmental positions into the classified service is a subject within the jurisdiction of the Committee on the Civil Service and not the Committee on the Post Office and Post Roads. Volume **VII**, section **2019**.
- The rule gives to the Committee on Reform in the Civil Service jurisdiction of subjects relating "to reform in the civil service." Volume **IV**, section **4296**.
- Matters relating to the Civil Service Commission and alleged violations of the law have been reported by the Committee on Reform in the Civil Service. Volume **IV**, section **4298**.
- The Committee on Reform in the Civil Service has exercised a general jurisdiction over bills relating to the status of officers, clerks, and employees in the civil branches of the Government. Volume **IV**, section **4297**.

## (65) Jurisdiction of the Several Standing Committees.—Claims.

- Legislative propositions relating to private claims against the Government are within the exclusive jurisdiction of the Committee on Claims and items in bills reported by the Committee on Appropriations providing for reimbursement for such claims are subject to a point of order. Volume **VII**, section **1994**.
- General bills providing for the consideration and adjudication of classes of claims are within the jurisdiction of the Committee on Claims. Volume **VII**, section **2001**.
- The rule gives to the Committee on Claims jurisdiction of subjects relating "to private and domestic claims and demands, other than war claims, against the United States." Volume **IV**, section **4262**.
- The Committee on Claims, in exercising its jurisdiction, reports bills which make appropriations from the Treasury. Volume **IV**, section **4262**.
- The Committee on Claims has reported general as distinguished from special bills providing for disposition of classes of claims, like the French Spoliation claims, by the Court of Claims. Volume **IV**, section **4263**.
- Bills authorizing the refund of customs duties have been reported by the Committee on Claims. Volume VII, section 1997.
- Legislative proposals relating to claims for expenses incurred under direction of the Army and claims of Army personnel belong to the jurisdiction of the Committee on Claims and not the Committee on Military Affairs. Volume **VII**, section **1998**.
- Bills relating to claims of Postmasters for unavoidable losses are within the jurisdiction of the Committee on Claims and not of the Committee on the Post Office and Post Roads. Volume **VII**, section **1999**.

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#### **COMMITTEES**—Continued.

- (65) Jurisdiction of the Several Standing Committees.—Claims—Continued.
  - A bill providing relief for loss of property resulting from flood due to failure of an irrigation dam erected under authorization of legislation reported by the Committee on Public Lands was transferred from that committee to the Committee on Claims. Volume **VII**, section **2000**.
  - The Committee on Claims has shared in jurisdiction over public bills for adjusting accounts between the United States and the several States and Territories. Volume IV, section 4267.
  - Legislative propositions relating to claims of a Territory against the United States are within the jurisdiction of the Committee on Claims. Volume **VII**, section **1996**.
  - Bills for the redemption of lost bonds, checks, and coupons are reported by the Committee on Claims. Volume IV, section 4266.
  - Appropriations for payment of French Spoliation claims being included in a private bill reported by the Committee on War claims, the Chairman of the Committee of the Whole House ordered them stricken out, as belonging to the jurisdiction of the Committee on Claims. Volume **IV**, section **4265**.
  - The jurisdiction of French Spoliation claims belongs to the Committee on Claims. Volume IV, section 4264.
  - The relief of Government employees for losses sustained by reason for unmerited discharge or the undeserved infliction of penalties is a subject within the jurisdiction of the Committee on Claims. Volume **VII**, section **1995**.
  - General Legislation for the relief of Government employees injured in the discharge of their official duties is within the jurisdiction of the Committee on the Judiciary and not the Committee on Claims. Volume **VII**, section **1777**.
  - The Committee on Claims has jurisdiction over appropriations for the payment of claims other than war claims against the United States and items providing appropriations for such purposes in bills reported by the committee are not subject to the point of order that jurisdiction to report appropriations rests exclusively in the Committee on Appropriations. Volume **VII**, section **1992**.

#### (66) Jurisidiction of the Several Standing Committees.—Coinage, Weights, and Measures.

- The rule gives to the Committee on Coinage, Weights, and Measures jurisdiction of the subject of "coinage, weights, and measures." Volume **IV**, section **4090**.
- Bills for defining and fixing the standard of value and regulating coinage and exchange of coin are within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume IV, section 4095.
- Authorization for issuance of souvenir and commemorative coins is reported by the Committee on Coinage, Weights, and Measures. Volume **VII**, section **1801**.
- Subjects relating to mints and assay offices are within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **IV**, section **4094**.
- Subjects relating to mints and assay offices are within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **VII**, section **1798**.
- Subjects relating to the coinage of silver and purchase of bullion have been within the jurisdiction of the Committee on Coinage, Weights, and Measures. Volume **IV**, section **4093**.
- A bill relating to Hawaiian coinage was reported by the Committee on Coinage, Weights, and Measures. Volume IV, section 4092.
- Legislation relating to the establishment of legal standards of value in insular possession of the United States is considered by the Committee on Coinage, Weights and Measures. Volume **VII**, section **1802**.
- Bills for the establishment of a standardizing bureau and the adoption of the metric system have been reported by the Committee on Coinage, Weights and Measures. Volume **IV**, section **4091**.

## (66) Jurisdiction of the Several Standing Committees.—Coinage, Weights, and Measures— Continued

- The Committee on Coinage, Weights, and Measures exercises jurisdiction over legislation providing for the establishment of standard packages and grades in interstate commerce. Volume **IV**, section **1799**.
- The Committee on Coinage, Weights, and Measures has jurisdiction over the establishment of standard weights and measures for cereal mill products, foodstuffs, and commercial feeds. Volume **VII**, section **1800**.
- Bills providing for stabilization of currency, formerly held to be within the jurisdiction of the committee on Coinage, Weights, and Measures, are now considered by the Committee on Banking and Currency. Volume **VII**, section **1796**.

# (67) Jurisdiction of the Several Standing Committees.—Disposition of Useless Executive Papers.

- The Joint Committee on Disposition of Useless Executive Papers, while recognized by the rules, was created by the statutes. Volume **VII**, section **2100**.
- The status provide for the appointment of a Joint Committee of the two Houses to consider reports as to destruction of unless papers in the Executive Departments. Volume **VII**, section **2100**.
- The rule gives to the joint Committee on Disposition of Useless Executive papers jurisdiction over "all proposed legislation concerning the disposition of useless executive papers." Volume **VII**, section **2100**.

## (68) Jurisdiction of the Several Standing Committees.—District of Columbia.

- The rule gives to the Committee for the District of Columbia jurisdiction of subjects relating "to the District of Columbia, other than appropriations therefore." Volume **IV**, section **4276**.
- The Committee for the District of Columbia reports bills proposing legislation as to the general municipal affairs of the District. Volume **IV**, section **4277**.
- Bills for framing a municipal code and amending the criminal laws and corporation laws in the District have been within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4287**.
- The Committee for the District of Columbia has reported bills for the incorporation of organizations and societies. Volume IV, section 4288.
- The jurisdiction of the Committee for the District of Columbia as to matters affecting the higher courts of the District has been exceptional rather than general. Volume **IV**, section **4291**.
- The Committee for the District of Columbia has exercised jurisdiction as to the police and juvenile courts and justices of the peace in the District. Volume **IV**, section **4290**.
- The Committee for the District of Columbia has exercised jurisdiction as to bills relating to executors, administrators wills, and divorce in the District. Volume **IV**, section **4289**.
- Harbor regulations for the District and the bridge over the Eastern Branch have been within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4286**.
- The Government Hospital for the Insane and Congressional Cometary have been within the jurisdiction of the Committee on the District of Columbia. Volume **IV**, section **4285**.
- Subjects relating to the health of the District, sanitary and quarantine regulations, etc., have been within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4284**.
- Bills relating to holidays in the District have been reported by the Committee for the District of Columbia. Volume IV, section 4283.
- Bills for the protection of fish and game within the District of Columbia have been reported by the Committee for the District of Columbia. Volume **IV**, section **4282**.

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### **COMMITTEES**—Continued.

- (68) Jurisdiction of the Several Standing Committees.-District of Columbia-Continued.
  - The Committee for the District of Columbia has exercised general jurisdiction of bills for the regulation of the sale of intoxicating liquors in the District. Volume **IV**, section **4281**.
  - The subject of adulteration of food, drugs, etc., in the District is within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4280**.
  - The subject of tax sales and taxes in the District is within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4279**.
  - The Committee for the District of Columbia has exercised jurisdiction generally of the subject of insurance in the District. Volume **IV**, section **4278**.
  - Bills for preserving public order, etc., within the District at times of inaugurations have been reported by the Committee for the District of Columbia. Volume **IV**, section **4292**.

#### (69) Jurisdiction of the Several Standing Committees.-Education.

The rule gives to the Committee on Education jurisdiction of subjects relating "to education." Volume IV, section 4242.

Illustrations of the general jurisdiction of the Committee on Education. Volume IV, section 4243.

### (70) Jurisdiction of the Several Standing Committees.—Election of President, Vice-

#### President, and Representatives in Congress.

- The rule gives to the Committee on Election of President, Vice-President, and Representatives in Congress jurisdiction of subjects relating to the election of the officials enumerated in the designation. Volume **IV**, section **4299**.
- The Committee on Election of President, Vice-President, and Representatives in Congress has reported bills relating to the national election laws and the enforcement thereof. Volume **IV**, section **4301**.
- Changes in the law regarding the electoral count and resolutions regulating the actual count by the House and Senate are within the jurisdiction of the Committee on Election of President, Vice-President, and Representatives in Congress. Volume **IV**, section **4303**.
- Subjects relating to the succession of the office of President in case of his death, disability, etc., have been within the jurisdiction of the Committee on the Election of President, Vice-President, and Representatives in Congress. Volume **IV**, section **4304**.
- Proposed changes of the Constitution as to the terms of Congress and the President, and the time of annual meeting of Congress, have been considered by the Committee on Election of President, Vice-President, and Representatives in Congress. Volume **IV**, section **4302**.
- The Committee on Election of President, Vice-President, and Representatives in Congress has reported proposed constitutional amendments providing for election of Senators by the people and the disqualification of polygamists as Representatives. Volume **IV**, section **4300**.

## (71) Jurisdiction of the Several Standing Committees.—Elections.

- The Committee on Elections No. 1 has exercised jurisdiction over bills revising the law governing proceedings in contested-election cases. Volume VII, section 1722.
- The rules give to the jurisdiction of the respective committees on elections subjects "relating to the election of Members." Volume IV, section 4019.
- In the earlier practice the credentials of Members were passed on by the Elections Committee (footnote). Volume I, section 764.
- Distinction between qualifications and returns and election as related to jurisdiction of the Committee on Elections. Volume **VII**, section **946**.
- The House referred a question as to the qualifications of a Member to an elections committee instead of to a select committee. Volume **I**, section **426**.

#### COMMITTEES—Continued.

- (71) Jurisdiction of the Several Standing Committees.—Elections—Continued.
  - Where the fact of election was not disputed the House seated a Member-elect without reference to the elections Committee, although the State authority had denied him credentials. Volume **I**, section **553**.
  - The Elections Committee has no authority to alter or suppress improper pleadings in the notice and answer. Volume II, section 1125.
  - An election case having been suspended by the assassination of contestant the House directed the Elections Committee to inquire and report as to further proceedings. Volume **II**, section **1018**.
  - The House has given to a committee the right to decide on either the prima facie or final right to a seat before authorizing the oath to be administered to a Delegate. Volume **I**, section **471**.
  - The committee having reported a conclusion in an election case the House declined to pass judgment on the propositions leading to the conclusion. Volume **I**, section **786**.
  - The House having historic knowledge of an election contest referred the subject to the committee with instructions, although neither party was petitioning. Volume **I**, section **791**.
  - Motions to suppress testimony in an election case already printed under the law were disregarded by the Elections Committee. Volume **I**, section **425**.
  - An early instance wherein the House overruled the report of the majority of the Elections Committee. Volume I, section 783.

### (72) Jurisdiction of the Several Committees.—Enrolled Bills.

- The rule confers on the Committee on Enrolled Bills "the enrollment of engrossed bills." Volume IV, section 4350.
- Present practice of comparison of bills for enrollment under direction of the Committee on Enrolled Bills. Volume IV, section 3440.

# (73) Jurisdiction of the Several Standing Committees.—Expenditures in the Executive Departments.

- The rule gives to the Committee on Expenditures in the Executive Departments jurisdiction of the pay of officers, abolition of useless offices, and the economy and accountability of officers. Volume **VII**, section **2041**.
- Examples of the general jurisdiction of the Committee on Expenditures in the Executive Departments. Volume **VII**, section **2042**.
- Bills relating to leaves of absence of officers and clerks of the Government were considered by the several committees on expenditures. Volume **VII**, section **2043**.
- Resolutions providing for investigations in the departments of the Government come within the jurisdiction of the several expenditures committees and not the Committee on Rules. Volume **VII**, section **2045**.
- A bill providing for a more expeditious settlement of money claims against the United States was on reconsideration referred to the Committee on Expenditures. Volume **VII**, section **2046**.
- The examination of the accounts of the departments, independent establishments, and commissions of the Government, proper application of public moneys, enforcement of payment of money due the Government, and economy and retrenchment generally are within the jurisdiction of the Committee on Expenditures in the Executive Departments. Volume **VII**, section **2041**.
- The rule gives to the several committees on expenditures jurisdiction of the pay of officers, abolition of useless offices, and the economy and accountability of officers. Volume **IV**, section **4315**.
- The examination of the accounts of the Departments, proper application of public moneys, enforcement of payment of money due the Government, and economy and retrenchment generally are within the jurisdiction of the several committees on expenditures. Volume **IV**, section **4315.**

## (73) Jurisdiction of the Several Standing Committees.—Expenditures in the Executive Departments—Continued.

- Bills relation to the efficience and interm
  - Bills relating to the efficiency and integrity of the public service have been considered by the several committees on expenditures. Volume **IV**, section **4320**.
  - Bills relating to leaves of absence of officers and clerks of the Government have been considered by the several committees on expenditures. Volume **IV**, section **4319**.
  - The committees on Expenditures in the Several Departments have reported bills creating and abolishing offices and employments. Volume **IV**, section **4318**.
  - Legislative propositions relating to the fees and salaries of officers and employees of the Government have been considered by the various committees on expenditures. Volume **IV**, section **4317.**
  - The several expenditures committees may make investigations with or without specific direction from the House, but authority must be obtained of the House for compelling testimony. Volume IV, section 4316.
  - Examples of the general jurisdiction of the former expenditures committees. Volume VII, section 2044.

#### (74) Jurisdiction of the Several Standing Committees.-Flood Control.

- The rule gives to the Committee on Flood Control jurisdiction of subjects relating "to flood control, other than appropriations therefor." Volume **VII**, section **2069**.
- A bill authorizing an appropriation for the straightening and broadening of a river for the purpose of relieving flood conditions was referred to the Committee on Flood Control. Volume **VII**, section **2073**.
- Plans for flood protection and the extent to which the United States should cooperate with the States therein are subjects within the jurisdiction of the Committee on Flood Control rather than of the Committee on Rivers and Harbors. Volume **VII**, section **2071**.
- The Committee on Flood Control has reported legislation authorizing surveys and construction with a view to flood control. Volume **VII**, section **2070**.

## (75) Jurisdiction of the Several Standing Committees.—Foreign Affairs.

- The rules give to the Committee on Foreign Affairs jurisdiction of "the relations of the United States with foreign nations, including appropriations therefor." Volume **IV**, section **4162**.
- The participation by the United States in a World Court of International Justice is a subject within the jurisdiction of the Committee on Foreign Affairs. Volume **VI**, section **326**.
- Bills to carry out the stipulations of treaties are often reported by the Committee on Foreign Affairs. Volume IV, section 4178.
- The Committee on Foreign Affairs has exercised jurisdiction of the subjects of commercial treaties and reciprocal arrangements. Volume **IV**, section **4174**.
- Measures for fostering commercial intercourse with foreign nations and for safeguarding American business interests abroad have been considered by the Committee on Foreign Affairs. Volume **IV**, section **4175**.
- The boundaries between the United States and foreign nations, and naval strength, bridges, and dams on waters along such boundaries are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4166**.
- Control of the waters, and preservation of natural resources, of international boundary streams are within the general but not the exclusive jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1881**.
- Resolutions of intervention abroad and declarations of war are within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4164**.
- Resolutions of intervention abroad and declarations of war and peace are within the jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1880**.
- The general affairs of the Consular Service and the acquisition of land and buildings for legations in foreign capitals are within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4163**.

#### **COMMITTEES**—Continued.

- (75) Jurisdiction of the Several Standing Committees.-Foreign Affairs-Continued.
  - The general affairs of the Consular Service and the acquisition of land and buildings for legations in foreign capitals are within the jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1879**.
  - Bills creating courts of the United States in foreign countries are within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4167**.
  - The Committee on Foreign Affairs has exercised a general but not exclusive jurisdiction over projects of general legislation relating to claims having international relations. Volume **IV**, section **4168**.
  - The Committee on Foreign Affairs has exercised general but not exclusive jurisdiction over projects of general legislation pertaining to claims<sup>1</sup> having international relations. Volume **VII**, section **1882**.
  - Questions relating to the protection of American citizens abroad and expatriation belong to the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4169**.
  - Questions relating to the protection of American citizens abroad and expatriation belong to the jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1883**.
  - The enforcement of treaty regulations as to the protection of the fur seals has been considered by the Committee on Foreign Affairs. Volume **IV**, section **4170**.
  - The treaty rights of American fishermen in waters adjacent to foreign shores are within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4171**.
  - The subject of immigration of Chinese and Japanese is within the jurisdiction of the Committee on Foreign Affairs. Volume IV, section 4172.
  - The incorporation of the American National Red Cross and the protection of its insignia are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4173**.
  - Preliminary jurisdiction of the Committee on Foreign Affairs as to the canal between the Atlantic and Pacific oceans. Volume IV, section 4176.
  - The Committee on Foreign Affairs has general jurisdiction of the subject of international conferences and congresses. Volume IV, section 4177.
  - The Committee on Foreign Affairs has general jurisdiction on the subject of international conferences and congresses. Volume VII, section 1884.
  - Bills providing for the appointment of commissions to confer with foreign governments relative to matters of common interest between such governments and the Government of the United States have been reported by the Committee on Foreign Affairs. Volume **VII**, section **1887**.
  - Mandates over foreign countries and authorization to the Executive to accept mandates are within the jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1888**.
  - The subjects of extradition with foreign nations, international arbitration, and violations of neutrality have been within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4178a**.
  - The Committee on Foreign Affairs exercises general but not exclusive jurisdiction of authorizations to receive medals or decorations from foreign governments, extension of thanks of Congress to foreign governments and erection of monuments in foreign lands. Volume **VII**, section **1885**.
  - Reception of gifts from foreign powers and acceptance of decorations and orders conferred by foreign governments are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1889**.
  - Bills authorizing indemnity of foreign governments for death of subjects in the United States are properly referred to the union calendar. Volume **VII**, section **1882**.
  - Measures authorizing relief of distress in foreign countries have been reported by the Committee on Foreign Affairs. Volume **VII**, section **1886**.

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### **COMMITTEES**—Continued.

- (76) Jurisdiction of the Several Standing Committees.—Immigration and Naturalization.
  - The rule gives to the Committee on Immigration and Naturalization jurisdiction of subjects relating "to immigration or naturalization." Volume **IV**, section **4309**.
  - In the later practice the Committee on Immigration and Naturalization has confirmed its jurisdiction over the subject of naturalization. Volume **IV**, section **4311**.
  - The Committee on Immigration and Naturalization exercises a general but not exclusive jurisdiction over the subject of immigration, and has reported bills relating to contract labor. Volume **IV**, section **4310**.
  - Authorizations for sites and buildings for immigrant stations are within the jurisdiction of the Committee on Immigration and Naturalization. Volume **IV**, section **4312**.

## (77) Jurisdiction of the Several Standing Committees.—Indian Affairs.

- The rule gives to the Committee on Indian Affairs jurisdiction of subjects relating "to the relations of the United States with the Indians and the Indian tribes, including appropriations therefor." Volume **IV**, section **4204**.
- The Committee on Indian Affairs has a broad jurisdiction of subjects relating to the care, education, and management of the Indians, including the care and allotment of their lands. Volume **IV**, section **4205**.
- The Committee on Indian Affairs has a jurisdiction of both general and special bills as to claims which are paid out of Indian funds. Volume **IV**, section **4206**.
- As to jurisdiction in relation to overdue bonds of certain States held in the Treasury as part of Indian trust funds. Volume **IV**, section **4207**.

# (78) Jurisdiction of the Several Standing Committees.—Industrial Arts and Expositions (Abolished).

- The rule gives to the Committee on Industrial Arts and Expositions jurisdiction of "all matters (except those relating to the revenue and appropriations) referring to the centennial of the Louisiana Purchase and to proposed expositions." Volume **IV**, section **4353**.
- The Committee on Industrial Arts and Expositions has taken a jurisdiction as to expositions which was formerly divided among other committees. Volume **IV**, section **4354**.

## (79) Jurisdiction of the Several Standing Committees.—Insular Affairs.

- The rule gives to the Committee on Insular Affairs jurisdiction of all subjects, other than revenue and appropriations, relating to the islands which came to the United States by the Spanish treaty of 1899. Volume **IV**, section **4213**.
- The rule creating the Committee on Insular Affairs gave to it jurisdiction of subjects relating to Cuba. Volume IV, section 4213.
- Although there is a specific rule giving to the Committee on Insular Affairs the jurisdiction of matters relating to Cuba the House has decided that they belong rather to the Committee on Foreign Affairs. Volume **IV**, section **4215**.
- The Committee on Insular Affairs exercises practically an exclusive jurisdiction over the affairs of the islands ceded by the treaty of 1899, except as to matters of revenue and appropriations. Volume **IV**, section **4214**.
- A proposition to establish a system for dealing with a certain class of claims in the Philippines was referred by the House to the Committee on Insular Affairs. Volume **IV**, section **4216**.

### (80) Jurisdiction of the Several Standing Committees.-Interstate and Foreign Commerce,

#### as to Vessels, Revenue, etc.

- The rule gives to the Committee on Interstate and Foreign Commerce jurisdiction of subjects relating to "commerce, Life-Saving Service, and light-houses," but not including appropriations therefor. Volume **IV**, section **4096**.
- Bills establishing the Department of Commerce and Labor and relating to the Interstate Commerce Commission were reported by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4098**.

## (80) Jurisdiction of the Several Standing Committees.—Interstate and Foreign Commerce as to Vessels, Revenue, etc.—Continued.

- The Committee on Interstate and Foreign Commerce has jurisdiction of bills affecting domestic and foreign commerce, except such as may affect the revenue. Volume **IV**, section **4097**.
- Bills of lading, liability of shipowners, and entering and clearing of vessels are subjects which have been within the jursidiction of the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4137**.
- The privileges of foreign vessels in American ports, bills of lading, contracts in export trade, and wrecks in international waters have been reported generally by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4144**.
- The regulation of harbors and the placing of works likely to be obstructive to navigation, such as pipes and tunnels, are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4102**.
- Bills establishing a bureau of lighthouses, authorizing sale of lighthouse reservations, and providing for aids to navigation in the Lighthouse Service, formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now<sup>4</sup> reported by the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1814**.
- Bills establishing lighthouses and fog signals, and authorizing light-ships, are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4104.
- Bills relating to personnel of the Revenue-Cutter Service have been given to the Committee on Interstate and Foreign Commerce. Volume VII, section 1818.
- Bills authorizing the construction of revenue cutters and auxiliary craft of the customs service are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4108.
- Bills relating to ocean derelicts, lumber rafts, and hydrographic office charts have been reported by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4105**.
- Bills relating to the Life-Saving Service and refuge stations in the Arctic have been reported by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4107**.
- Bills authorizing the establishing of Coast Gurard stations and regulating pay of enlisted men in the Coast Guard Service have been reported by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1815**.
- Bills relative to adjustment of claims occasioned by activities of the Coast and Geodetic Survey have been reported by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1817**.

## (81) Jurisdiction of the Several Standing Committees.—Interstate and Foreign Commerce, as to Hospitals, Health, etc.

- Bills authorizing the construction of marine hospitals and the acquisition of sites therefor are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4110.
- Bills relating to quarantine and the duties of the Marine Hospital Service and otherwise providing for the Public Health Service, formerly reported by the Committee on Interstate and Foreign Commerce, are now considered by the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1816**.
- The general subjects of quarantine and the establishment of quarantine stations are within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4109.
- Subjects relating to health, spread of leprosy and other contagious diseases, international congress of hygiene, etc., have been considered by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4111**.
- Subjects relating to hygiene and demography come within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1824.

## (81) Jurisdiction of the Several Standing Committees.—Interstate and Foreign Commerce, as to Hospitals, Health, etc.—Continued.

Legislation providing for the protection of maternity and infancy belongs within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1827**.

## (82) Jurisdiction of the Several Standing Committees.—Interstate and Foreign Commerce, as to Bridges, Dams, etc.

- Bills declaring as to whether or not streams are navigable and for preventing hindrances to navigation are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4101.
- Bills relating to intrastate inland waterways have been held to fall within the jurisdiction of the Committee on Rivers and Harbors rather than that of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1840**.
- Bills relating to the establishment of harbor lines have been reported by the Committee on Interstate and Foreign Commerce. Volume VII, section 1825.
- Legislation relating to the construction of bridges over navigable waters belongs to the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4099**.
- Legislation relating to the construction of bridges over boundary streams between the United States and foreign countries have been reported by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1811**.
- The construction of a memorial bridge across a navigable stream is a subject within the jurisdiction of the Committee on Interstate and Foreign Commerce and not the Committee on the Library. Volume **VII**, section **1812**.
- The Committee on Interstate and Foreign Commerce considers bills relating to dams on navigable streams, unless they are related to improvements under jurisdiction of the Committee on Rivers and Harbors. Volume **IV**, section **4100**.
- The Committee on Interstate and Foreign Commerce exercises jurisdiction over bills authorizing the construction of dams across navigable streams. Volume **VII**, section **1831**.
- The construction of locks on navigable streams is a subject within the jurisdiction of the Committee on Rivers and Harbors rather than that of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1834**.
- Legislation relating to dikes, dams, levees, and telephone and telegraph wires across navigable streams, and to change of name, navigability or diversion of water from streams, belongs to the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1810**.
- The Committee on Interstate and Foreign Commerce's former jurisdiction over legislation relating to the navigation, commerce, shipping facilities, and pollution of the Great Lakes, and the survey and improvement of navigation therefrom to the Sea via the St. Lawrence River has been transferred to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1809**.

# (83) Jurisdiction of the Several Standing Committees.—Interstate and Foreign Commerce, as to Common Carriers.

- Legislation relating to the financing, valuation, operation, and regulation of common carriers is within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1805**.
- The regulation of railroads through the relation which they bear to interstate commerce is within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4114.
- Registration and supervision of motor vehicles engaged in interstate commerce and the licensing of operators thereof are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **VIII**, section **1819**.
- Bills relating to commercial and national aviation have been considered by the Committee on Interstate and Foreign Commerce. Volume VII, section 1822.

## (83) Jurisdiction of the Several Standing Committees.—Interstate and Foreign Commerce, as to Common Carriers—Continued.

Bills relating to commercial travelers as agents of interstate commerce and branding of articles going into such commerce have been considered by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4115**.

## (84) Jurisdiction of the Several Standing Committees.—Interstate and Foreign Commerce, as to General Subjects.

- Bills to prevent the adulteration, misbranding, etc., of foods and drugs have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4112.
- Bills relating to the importation of narcotics, of adulterated or misbranded seeds, and of women for immoral purposes have been reported, but not exclusively, by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1820**.
- The regulation of exportation of live stock meat, and other agricultural products has been to a certain extent within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume IV, section 4113.
- Bills relating ocean cables have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4106.
- Jurisdiction over legislation providing for regulation of interstate telegraph and telephone facilities and ocean cables has been given to the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1804**.
- The subject of a canal between the Atlantic and Pacific, and to a limited extent the general subject of canals in the United States, have been considered by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4103**.
- The Committee on Interstate and Foreign Commerce has exercised jurisdiction of legislation relating to canals. Volume **VII**, section **1806**.
- A bill granting easements across Government land and under a Government canal was reported by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1813**.
- Construction of the Panama Canal and government of the Canal Zone, subjects formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now referred to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1807**.
- The subject of protection of game through prohibition of interstate transportation has been considered by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4117**.
- Bills to prevent the carriage from one State to another of indecent or harmful pictures or literature have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4116.
- The investigation of water resources, the creation of a Federal power Commission, the leasing of power sites, and the supervision and development of water power<sup>10</sup> are subjects which have been committed to the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1808**.
- Establishment of zones for standard time and provisions for daylight saving are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume VII, section 1828.
- Bills regulating commerce with public enemies have been reported by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1823**.
- Bills relating to the fraudulent or unethical sale of securities were taken from the Committee on Interstate and Foreign Commerce and referred to the Committee on the Judiciary. Volume **VII**, section **1782**.
- Standards of quality and regulations for the control of interstate distribution of coal and other fuels and the procuring and publication of statistics relative thereto, are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1830**.

## (84) Jurisdiction of the Several Standing Committees.—Interstate and Foreign Commerce, as to General Subjects—Continued.

- The Committee on Interstate and Foreign Commerce has considered bills providing for a topographical survey of the United States. Volume **VII**, section **829**.
- The Committee on Interstate and Foreign Commerce reported a bill creating an Interstate Trade Commission. Volume VII, section 1821.
- A bill creating a commission to assist in the purchase, sale, and distribution of newsprint paper was considered by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1826.**

#### (85) Jurisdiction of the Several Standing Committees.-Invalid Pensions.

- The rule gives to the Committee on Invalid Pensions jurisdiction as "to the pensions of the civil war." Volume **IV**, section **4258**.
- The Committee on Invalid Pensions reports general and special bills authorizing payments of pensions to soldiers of the civil war, but the actual appropriations therefor are reported by the Committee on Appropriations. Volume **IV**, section **4259**.

#### (86) Jurisdiction of the Several Standing Committees.—Irrigation and Reclamation.

- Examples of the general jurisdiction of the Committee on Irrigation and Reclamation. Volume VII, section 2035.
- The rule gives to the Committee on Irrigation of Arid Lands jurisdiction of subjects relating "to the irrigation of arid lands." Volume **IV**, section **4307**.
- Examples of the general jurisdiction of the Committee on Irrigation of Arid Lands. Volume IV, section 4308.
- The Committee on Irrigation and Reclamation has reported on propositions to authorize interstate compacts and agreements relative to apportionment of waters for irrigation purposes. Volume **VII**, section **2033**.
- The disposal of drainage waters from irrigation projects is a subject within the jurisdiction of the Committee on Irrigation and Reclamation and not that of the Committee on Public Lands. Volume **VII**, section **2034**.
- Preemption and disposition of lands on reclaimed and irrigated projects are subjects within the jurisdiction of the Committee on Irrigation and Reclamation. Volume **VII**, section **2032**.

## (87) Jurisdiction of the Several Standing Committees.—Judiciary, as to Courts, Crimes, etc.

- The rule assigns to the Judiciary Committee jurisdiction of subjects relating to "judicial proceedings, civil and criminal law." Volume **IV**, section **4054**.
- Subjects relating to the jurisdiction of the courts are referred to the Committee on the Judiciary. Volume **VII**, section **1760**.
- Appointment of Federal judges and other court officials and legislation pertaining to their salaries are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1750**.
- Charges against judges of the United States courts are usually investigated by the Committee on the Judiciary. Volume **IV**, section **4062**.
- The Committee on the Judiciary has exercised jurisdiction over subjects related to the relations of laborers, especially organized laborers, to the courts and to corporations. Volume **IV**, section **4072**.
- The Committee on the Judiciary reports legislative propositions relating to the service of the Department of Justice, and even of other Departments. Volume **IV**, section **4067**.
- The Committee on the Judiciary has exercised jurisdiction of bills relating to local courts in the District of Columbia and Alaska and the Territories. Volume **IV**, section **4068**.
- Provisions for establishment of code of law for the District of Columbia are under the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1761**.

## (87) Jurisdiction of the Several Standing Committees.—Judiciary, as to Courts, Crimes,

etc.—Continued.

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- Legislation relating to juvenile offenders in the District of Columbia is considered by the Committee on the Judiciary. Volume **VII**, section **1755**.
- The Committee on the Judiciary have exercised jurisdiction of bills relating to insular courts. Volume **VII**, section **1767**.
- The subject of a court of patent appeals has been within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4075.
- The Committee on the Judiciary often reports as to questions of law on subjects naturally within the jurisdiction of other committees. Volume **IV**, section **4063**.
- The Committee on the Judiciary considers legislation relating to settlement of questions of law in dispute between executive officers of the Government. Volume **VII**, section **1778**.
- Legislation construing acts of Congress is within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1762.
- The subjects of criminals, crimes, penalties, and extradition are within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4069.
- The punishment, prevention, and definition of crime and the organization of courts are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1747**.
- Provision for payment of reward for information as to violation of a statute was reported by the Committee on the Judiciary. Volume **VII**, section **1758**.
- Punishment of sedition, espionage, and seditious interference with foreign relations and commerce are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1751**.
- Bills proposing punishment of crimes against interstate or foreign shipments belong within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1757.
- Enforcement and administration of national prohibition laws is a subject under the jurisdiction of the Judiciary Committee. Volume **VII**, section **1773**.
- The management of national penitentiaries and the authorization of buildings therefor are within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4070**.

## (88) Jurisdiction of the Several Standing Committees.—Judiciary, as to Trusts and Corporations.

- Matters relating to the investigation and regulation of trusts and corporations are within the jurisdiction of the Judiciary Committee. Volume **VII**, section **1764**.
- Matters relating to the investigation and regulation of trusts and corporations are within the jurisdiction of the Judiciary Committee. Volume **IV**, section **4060**.
- Bills relating to trusts and monopolies (except common carriers) come within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1749.
- Bills of incorporation are often referred to the Committee on the Judiciary. Volume IV, section 4057.
- Bills of incorporation are referred to the Committee on the Judiciary. Volume VII, section 1763.
- The general subject of Federal control of corporations has been referred to the Committee on the Judiciary. Volume IV, section 4059.
- The protection of trade and commerce against unlawful restraints and monopolies is a subject within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1748**.
- Jurisdiction of legislation providing penalties for commercial bribery and other corrupt trade practices belongs to the Committee on the Judiciary. Volume **VII**, section **1754**.
- The Committee on the Judiciary has reported resolutions requesting information from the executive regarding price fixing in violation of law. Volume **VII**, section **1766**.
- Bills relating to the fraudulent or unethical sale of securities were taken from the Committee on Interstate and Foreign Commerce and referred to the Committee on the Judiciary. Volume **VII**, sections **1781**, **1782**.

## (88) Jurisdiction of the Several Standing Committees.—Judiciary, as to Trusts and Corporations—Continued.

Bills authorizing associations of producers of agricultural products and limiting the effect of the Clayton Antitrust Act with reference to agricultural associations have been reported by the Judiciary Committee. Volume **VII**, section **1765**.

#### (89) Jurisdiction of the Several Standing Committees.—Judiciary, as to Claims.

- The Judiciary Committee has reported propositions of general legislation to regulate the adjudication of claims of various kinds against the Government. Volume **IV**, section **4078**.
- The Committee on the Judiciary has reported general legislation as to claims against the United States and as to procedure and jurisdiction of the Court of Claims. Volume **VII**, section **1752**.
- Claims of States against the United States and the adjustment of accounts between the States and the United States have been considered by the Judiciary Committee. Volume **IV**, section **4080.**
- The jurisdiction of general legislation relating to international claims has been exercised frequently by the Committee on the Judiciary. Volume **IV**, section **4081**.
- The Judiciary Committee has reported general legislation as to claims of laborers, territorial and district claims, war claims, etc. Volume **IV**, section **4079**.
- General Legislation for the relief of Government employees injured in the discharge of their official duties is within the jurisdiction of the Committee on the Judiciary and not the Committee on Claims. Volume **VII**, section **1777**.

#### (90) Jurisdiction of the Several Standing Committees.—Judiciary, as to General Subjects.

- The Committee on the Judiciary has a general but not exclusive jurisdiction over joint resolutions proposing amendments to the Constitution of the United States. Volume **IV**, section **4056**.
- The Committee on the Judiciary has a general but not exclusive jurisdiction over joint resolutions proposing amendments to the Constitution of the United States. Volume **VII**, section **1779**.
- A joint resolution proposing a constitutional amendment authorizing mutual taxation of salaries between State and Federal Governments was held to come within the jurisdiction of the Committee on the Judiciary rather than that of the Committee on Ways and Means. Volume **VII**, section **1780**.
- Propositions relative to the constitutionality of bills pending in the House, and questions as to the constitutionality of recommendations submitted by the President, are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1759**.
- The Committee on the Judiciary has reported bills relating to the meeting of Congress, the attendance of Members, and their appointment to incompatible offices. Volume **IV**, section **4077**.
- The Committee on the Judiciary has reported bills relating to the meeting of Congress. Volume **VII**, section **1770**.
- Bills providing for the protection of the President and relating to the office and its duties have been reported by the Committee on the Judiciary. Volume **IV**, section **4077**.
- The settlement of boundary lines between States or between a State and a Territory is within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4064**.
- Bills relating to jurisdiction of boundary waters between the States or within he several States are reported by the Committee on the Judiciary. Volume **VII**, section **1768**.
- The Committee on the Judiciary has jurisdiction of the general subject of counterfeiting. Volume IV, section 4071.
- The Committee on the Judiciary has jurisdiction of the general subject of counterfeiting. Volume VII, section 1753.

## (90) Jurisdiction of the Several Standing Committees.—Judiciary, as to General Subjects— Continued.

- The subjects of holidays and celebrations have been reported by the Committee on the Judiciary. Volume **IV**, section **4073**.
- Bills relating to pensioner's oaths and fraudulent claims have been reported by the Judiciary Committee. Volume IV, section 4074.
- The Committee on the Judiciary has exercised jurisdiction over the subject of international copyright, although the clearest title seems to be with the Committee on Patents. Volume **IV**, section **4075**.
- Bills of lading as evidence, bonds in admiralty cases, willful destruction of vessels, mutiny, etc., are subjects within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4145**.
- The Committee on the Judiciary has jurisdiction of legislation relating to bankruptcy. Volume IV, section 4065.
- The Committee on the Judiciary has reported bills prohibiting the desecration of the national flag, and dealing with refusal of public officers to execute acts of Congress. Volume **IV**, section **4055**.
- Bills providing protection for the uniform of friendly nations are under the jurisdiction of the Committee on the Judiciary. Volume VII, section 1774.
- Conferring of jurisdiction relative to determination of rights of American citizens under treaties or in international litigation is a subject within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1784**.
- The Committee on the Judiciary exercises jurisdiction over legislation regulating legal process and procedure relating to vessels in foreign jurisdictions. Volume **VII**, section **1771**.
- Bills for the removal of political disabilities have been within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4058**.
- Regulation of the traffic in intoxicating liquors, etc., through control of interstate commerce relations is within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4061**.
- Legislation relating to the organization of a branch of the Government, and to the government of a territory is within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1772**.
- A bill amending the national bank act was by consent referred to the Committee on the Judiciary. Volume **VII**, section **1786**.
- The Committee on the Judiciary have exercised jurisdiction over subjects pertaining to relations of workmen to employers. Volume **VII**, section **1769**.
- The compensation of Federal employees injured in performance of duty and the administration of the United States Employees Compensation Commission are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1785**.
- The study of criminal, pauper, and defective classes is a subject under jurisdiction of the Committee on the Judiciary. Volume VII, section 1756.
- A bill limiting effects of regulating Interstate and Foreign Commerce was transferred to the Committee on the Judiciary. Volume VII, section 1776.
- A bill legalizing the conveyance of public lands was considered to be within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1783**.
- The Committee on the Judiciary exercises the jurisdiction over propositions relating to Government contracts. Volume **VII**, section **1788**.
- A resolution providing for investigation with a view to impeachment was transferred from the Committee on Rules to the Committee on the Judiciary. Volume **VII**, section **1787**.
- The Committee on the Judiciary has exclusive jurisdiction of bills providing for the adoption of a national anthem. Volume **VII**, section **1775**.
- The Committee on the Judiciary has reported bills relating to the rights and privileges of women. Volume IV, section 4066.

## (90) Jurisdiction of the Several Standing Committees.—Judiciary, as to General Subjects— Continued.

The Committee on the Judiciary has exercised jurisdiction over legislative propositions related to marriage, divorce, and polygamy. Volume **IV**, section **4076**.

## (91) Jurisdiction of the Several Standing Committees.-Labor.

- The rule gives to the Committee on Labor jurisdiction of subjects "relating to and affecting labor.". Volume **IV**, section **4244**.
- The Committee on Labor has exercised general jurisdiction of proposition to make investigations as to the conditions of laboring people, labor troubles, etc. Volume **IV**, section **4245**.
- The Committee on Labor has reported on the subject of arbitration as a means of settling labor troubles. Volume **IV**, section **4246**.
- Propositions relating to wages and hours of labor, even when a constitutional amendment has been proposed, have been considered by the Committee on Labor. Volume **IV**, section **4247**.
- Bills relating to convict labor and the entry of goods made by convicts into interstate commerce have been reported by the Committee on Labor. Volume **IV**, section **4248**.
- Propositions to regulate or prevent the importation of foreign laborers under contract have been within the jurisdiction of the Committee on Labor. Volume **IV**, section **4249**.
- Matters relating to labor employed in the various branches of the Government service have been considered by the Committee on Labor. Volume **IV**, section **4250**.
- The Committee on Labor has reported bills proposing bills general legislation as to classes of claims under the eight-hour law. Volume **IV**, section **4251**.

## (92) Jurisdiction of the Several Standing Committees.—Levees and Improvements of the Mississippi River (Abolished).

- The rules gives to the Committee on Levees and Improvements of the Mississippi River jurisdiction of subjects relating "to the levees of the Mississippi River." Volume **IV**, section **4240**.
- Subjects relating to the Mississippi River Commission are within the jurisdiction of the Committee on Levees and Improvements of the Mississippi River. Volume **IV**, section **4241**.

## (93) Jurisdiction of the Several Standing Committees.—Library.

- The rule gives to the Joint Committee on the Library jurisdiction "touching the Library of Congress, statuary, and pictures." Volume **IV**, section **4337**.
- Bills authorizing the construction and providing for the care of the Library building and the management of the Library itself have been reported by the House branch of the Joint Committee on the Library. Volume IV, section 4339.
- Bills authorizing the construction and providing for the care of the Library building and the management of the Library itself have been reported by the House branch of the Joint Committee on the Library. Volume **VII**, section **2091**.
- The control of the Botanic Garden is vested by law in the Joint Committee on the Library. Volume VII, section 2090.
- Bills relating to historic documents, relics, and buildings have been reported by the House branch of the Joint Committee on the Library. Volume **VII**, section **2086**.
- Bills relating to the purchase of books and manuscripts for the Library of Congress have been reported by the House branch of the Joint Committee on the Library. Volume IV, section 4340.
- The acceptance of works of art for the Capitol and control of the Botanic Garden are vested in the Committee on the Library. Volume **IV**, section **4337**.
- The arrangement of the Hall of the House and Statuary Hall, and the acceptance of works of art to be placed therein are subjects within the jurisdiction of the House branch of the Joint Committee on the Library. Volume **VII**, section **2083**.

- (93) Jurisdiction of the Several Standing Committees.—Library—Continued.
  - The purchase of paintings and portraits has been within the jurisdiction of the Joint Committee on the Library. Volume **IV**, section **4343**.
  - Bills relating to statues, paintings, and other works of art have been reported by the House branch of the Joint Committee on the Library. Volume **VII**, section **2082**.
  - Instances of a general jurisdiction of the Committee on the Library as to ornamentation of the Capital City. Volume IV, section 4344.
  - Bills providing for location and construction of memorials belong to the jurisdiction of the Joint Committee on the Library rather than the jurisdiction of the Committee on Appropriations. Volume **VII**, section **2085**.
  - Subjects relating to monuments and statues in commemoration of individuals have been considered by the House branch of the Joint Committee on the Library. Volume IV, section 4342.

Subjects relating to memorials in commemoration of individuals have been considered by the House branch of the Joint Committee on the Library. Volume **VII**, section **2085**.

- Bills authorizing the erection of monuments on battlefields have been considered by the House branch of the Joint Committee on the Library. Volume **IV**, section **4341**.
- A bill relative to the marking and preservation of a battlefield as held to be within the jurisdiction of the Joint Committee on the Library rather than the Committee on Military Affairs. Volume **VII**, section **2089**.
- Bills relating to the observance of anniversaries and the commemoration of historical events have been reported by the House branch of the Joint Committee on the Library. Volume **VII**, section **2087**.
- The general affairs of the Smithsonian Institution, excepting appropriations therefor, and the incorporations of similar institutions, are within the jurisdiction of the House branch of the Joint Committee on the Library. Volume **VII**, section **2084**.
- The establishment of commissions dealing with subjects under the jurisdiction of the Joint Committee on the Library has been reported by the House branch of that committee. Volume **VII**, section **2088**.
- The general affairs of the Smithsonian Institution, excepting appropriations therefor, and the incorporation of similar institutions are within the jurisdiction of the House branch of the Joint Committee on the Library. Volume **IV**, section **4346**.
- Bills relating to the removal of the remains of distinguished men have been within the jurisdiction of the House branch of the Joint Committee on the Library. Volume **IV**, section **4345**.
- The construction of a memorial bridge across a navigable stream is a subject within the jurisdiction of the Committee on Interstate and Foreign Commerce and not the Committee on the Library. Volume **VII**, section **1812**.

## (94) Jurisdiction of the Several Standing Committees.-Manufactures (Abolished).

The rule gives to the Committee on Manufactures jurisdiction of subjects relating "to the manufacturing industries.". Volume **IV**, section **4221**.

- Illustrations of exercise of jurisdiction by the Committee on Manufactures. Volume IV, section 4222.
- Reference to early jurisdiction of the Committee on Manufactures as to tariff bills. Volume IV, section 4221.

## (95) Jurisdiction of the Several Standing Committees.-Memorials.

The rule provides for the observance of a memorial day in memory of recently deceased Members of the House and Senate, and the publication of the proceedings thereof. Volume **VII**, section **2080**.

## (96) Jurisdiction of the Several Standing Committees.—Merchant Marine, Radio, and Fisheries.

- The Committee on Merchant Marine and Fisheries temporarily was made the Committee on Merchant Marine, Radio, and Fisheries. Volume **VII**, section **1848**.
- The Committee on the Merchant Marine, Radio, and Fisheries has jurisdiction over subjects relating to radio service. Volume **VII**, section **1853**.
- The jurisdiction of subjects relating to the "merchant marine and fisheries" is given by the rule on the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4129**.
- Bills pertaining to the regulation of common carriers by water have been considered by the Committee on the Merchant Marine, Radio, and Fisheries. Volume **VII**, section **1859**.
- The general subjects of shipbuilding, admission of foreign-built ships, registering and licensing of vessels, are within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4134.
- The subjects of tonnage taxes and fines and penalties on vessels are within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4131**.
- Bills to extend and increase the merchant marine, even when including the subject of a naval reserve, have been reported by the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4138**.
- The subjects of navigation and the navigation laws, and regulation of shipping in Hawaii and even in the Philippines, have been considered by the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4130**.
- Bills relating to Alaskan fisheries belong to the Committee on the Merchant Marine and Fisheries rather than to the Committee on the Territories. Volume **VII**, section **1850**.
- Jurisdiction over bills relating to the protection of seals and other fur-bearing animals of Alaska, formerly exercised by the Committee on Ways and Means, has now been transferred to the Committee on the Merchant Marine and Fisheries. Volume **VII**, section **1851**.
- The Committee on Merchant Marine and Fisheries has jurisdiction of the subject of pilotage. Volume IV, section 4136.
- The licensing, registering, etc., of pleasure yachts are subjects within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4143**.
- The naming and measuring of vessels are subjects within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume IV, section 4132.
- The inspection of steam vessels as to hulls and boilers is generally within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4133**.
- Bills authorizing the establishment of Coast Guard stations and regulating pay of enlisted men in the Coast Guard Service, formerly reported by the Committee on Interstate and Foreign Commerce, are now handled by the Committee on Merchant Marine and Fisheries. Volume VII, section 1815.
- Bills relative to adjustment of claims occasioned by activities of the Coast and Geodetic Survey, formerly considered by the Committee on Interstate and Foreign Commerce, are now reported by the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1817**.
- Bills establishing a bureau of lighthouses, authorizing sale of lighthouse reservations, and providing for aids to navigation in the Lighthouse Service, formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now reported by the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1814**.
- Lights and signals on vessels are subjects that have been considered both by the Committees on Merchant Marine and Fisheries and Interstate and Foreign Commerce. Volume **IV**, section **4135.**

## (96) Jurisdiction of the Several Standing Committees.—Merchant Marine, Radio, and Fisheries—Continued.

- The subject of rules to prevent collisions at sea and international arrangements therefor have been reported by the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4135**.
- The Committee on Merchant Marine, Radio, and Fisheries has reported on bills relating to international and interstate agreements on subjects within its jurisdiction. Volume **VII**, section **1858.**
- Collisions, coasting districts, marine schools, etc., are subjects of doubtful jurisdiction between the Committee on Merchant Marine and Fisheries and Interstate and Foreign Commerce. Volume IV, section 4146.
- Protection from fire on vessels is a subject which, under the later practice, has been considered by the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4141**.
- The regulation of small vessels propelled by naphtha, etc., and the transportation of inflammable substances on passenger vessels, are generally, but not exclusively, reported by the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4142**.
- The Committee on the Merchant Marine, Radio, and Fisheries reports bill dealing with motor boats. Volume VII, section 1855.
- Bills relating to the titles, conduct, and licensing of officers of vessels, under the more recent practice, have been considered by the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4139**.
- Measures dealing with the personnel of the merchant marine and with marine schools belong to the jurisdiction of the Committee on the Merchant Marine, Radio, and Fisheries. Volume **VII**, section **1857**.
- The inspection of steamboats, the regulation of officering and manning vessels, and the classification and salaries of clerks in the Steamboat-Inspection Service are subjects within the jurisdiction of the Committee on the Merchant Marine, Radio, and Fisheries. Volume **VII**, section **1854.**
- The subject of tonnage taxes on vessels has been considered to be within the jurisdiction of the Committee on the Merchant Marine, Radio, and Fisheries. Volume **VII**, section **1856**.
- The transportation of passengers on shipping is a subject within the jurisdiction of the Committee on the Merchant Marine, Radio, and Fisheries. Volume **VII**, section **1852**.
- The shipping, wages, treatment, and protection of seamen are subjects within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4140**.
- Conditions relating to the health of seamen are within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4141**.
- Bills relating to quarantine and the duties of the Marine Hospital Service and otherwise providing for the Public Health Service, formerly reported by the Committee on Interstate and Foreign Commerce, are now considered by the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1816**.
- The authorization of fish-culture stations and the regulation of fisheries generally are within the jurisdiction of the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4147**.
- A bill for the protection of game and other birds through the instrumentality of the Fish Commission was reported by the Committee on Merchant Marine and Fisheries. Volume **IV**, section **4148.**
- Construction of the Panama Canal and government of the Canal Zone, subjects formerly within the jurisdiction of the Committee on Interstate and Foreign Commerce, are now referred to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1807**.

# (96) Jurisdiction of the Several Standing Committees—Merchant Marine, Radio, and Fisheries—Continued.

- Subjects relating to the creation and activities of the United States Shipping Board including the adjustment and payment of claims arising under its administration and the regulation of vessels under its jurisdiction are reported by the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1849**.
- The Committee on Interstate and Foreign Commerce's former jurisdiction over legislation relating to the navigation, commerce, shipping facilities, and pollution of the Great Lakes, and the survey and improvement of navigation therefrom to the Sea via the St. Lawrence River has been transferred to the Committee on Merchant Marine and Fisheries. Volume **VII**, section **1809.**

#### (97) Jurisdiction of the Several Standing Committees.-Mileage. (Abolished).

The rule provides that "the ascertainment of the travel of Members of the House shall be made by the Committee on Mileage and reported to the Sergeant-at-Arms." Volume **IV**, section **4336.** 

## (98) Jurisdiction of the Several Standing Committees.—Military Affairs.

- The rules give to the Committee on Military Affairs jurisdiction of subjects relating "to the military establishment and the public defense." Volume **IV**, section **4179**.
- Appropriations for the military establishment and the public defense, including the Military Academy, are by rule placed within the jurisdiction of the Committee on Military Affairs. Volume **IV**, sections **4179**.
- The Committee on Military Affairs reports two general appropriation bills, one for the Army and the other for the Military Academy. Volume **IV**, section **4180**.
- The Committee on Military Affairs has jurisdiction over legislative propositions relating to the War Department, but does not report appropriations for salaries therein. Volume **IV**, section **4181**.
- Legislative authorization for construction of buildings for use of the Army and provisions for the control thereof are generally within the jurisdiction of the Committee on Military Affairs. Volume **IV**, section **4183**.
- Fire control and direction apparatus for field artillery comes within the jurisdiction of the Committee on Military Affairs. Volume **IV**, section **4184**.
- Legislation relating to the National Soldiers' Homes is within the jurisdiction of the Committee on Military Affairs. Volume **IV**, section **4185**.
- A bill authorizing a new Soldiers' Home is reported by the Committee on Military Affairs, but the appropriation therefor comes from the Committee on Appropriations. Volume **IV**, section **4051**.
- Legislation relating to military parks and battlefields is within the jurisdiction of the Committee on Military Affairs. Volume **IV**, section **4187**.
- Legislation relating to the national cemeteries is within the jurisdiction of the Committee on Military Affairs. Volume **IV**, section **4186**.
- In a few instances the Committee on Military Affairs has reported general bills providing for the adjustment of claims arising out of war. Volume **IV**, section **4188**.

## (99) Jurisdiction of the Several Standing Committees.—Militia (Abolished).

- The rule gives to the Committee on the Militia jurisdiction of subjects relating "to the militia of the several States." Volume **IV**, section **4252**.
- Bills relating to the militia of the District of Columbia as well as to that or the various States have been considered by the Committee on the Militia. Volume **IV**, section **4253**.

#### (100) Jurisdicton of the Several Standing Committee.-Mines and Mining.

The rule gives to the Committee on Mines and Mining jurisdiction of subjects relating "to the mining interests." Volume IV, section 4223.

#### **COMMITTEES**—Continued.

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- (100) Jurisdiction of the Several Standing Committees-Mines and Mining-Continued.
  - The subjects of the mineral-land laws and claims and entries thereunder have been within the jurisdiction of the Committee on Mines and Mining. Volume **IV**, section **4228**.
  - Legislative propositions relating to the work of the Geological Survey have been reported by the Committee on Mines and Mining. Volume **IV**, section **4224**.
  - Propositions to establish departments or bureaus of mines and of geology have been reported by the Committee on Mines and Mining. Volume IV, section 4225.
  - The Committee on Mines and Mining has reported on the subject of alien ownership of mineral lands. Volume IV, section 4227.
  - The Committee on Mines and Mining has reported bills for establishing schools of mines and mining experiment stations. Volume IV, section 4226.
  - Bills relating to the welfare of men working in mines have been reported by the Committee on Mines and Mining. Volume IV, section 4229.
  - The subject of mining debris in California has been within the jurisdiction of the Committee on Mines and Mining. Volume **IV**, section **4230**.

#### (101) Jurisdiction of the Several Standing Committees.-Naval Affairs.

The rule gives to the Committee on Naval Affairs jurisdiction of subjects relating "to the naval establishment, including the appropriations for its support." Volume **IV**, section **4189**.

## (102) Jurisdiction of the Several Standing Committees.—Pacific Railroads. (Abolished).

The rule gives to the Committee on Pacific Railroads jurisdiction of subjects relating "to the railroads and telegraph lines between the Mississippi River and the Pacific coast." Volume **IV**, section **4239**.

## (103) Jurisdiction of the Several Standing Committees.—Patents.

- The rule gives to the Committee on Patents jurisdiction of subjects relating "to patents, copyrights, and trade-marks." Volume **IV**, section **4254**.
- Bills relating to the general subject of trade-marks, including punishment for the counterfeiting thereof, have been considered by the Committee on Patents. Volume **IV**, section **4256**.
- The subjects of patent law, jurisdiction of courts in patent cases, the Patent Office, including a building therefor, have been considered by the Committee on Patents. Volume **IV**, section **4255**.
- The Committee on Patents has jurisdiction of general and special legislation relating to copyrights, although its title to the jurisdiction of international copyright is not entirely clear. Volume **IV**, section **4257**.
- The subject of an international patent conference was considered by the Committee on Patents. Volume IV, section 4255.

#### (104) Jurisdiction of the Several Standing Committees.—Pensions.

- The rule gives to the Committee on Pensions jurisdiction of matters relating "to the pensions of all the wars of the United States other than the civil war." Volume **IV**, section **4260**.
- The Committee on Pensions reports general and special bills authorizing the payment of pensions, but the actual appropriations are reported by the Committee on Appropriations. Volume **IV**, section **4261**.

## (105) Jurisdiction of the Several Standing Committees.-Post Office and Post Roads.

- The rule gives to the Committee on Post Office and Post Roads jurisdiction of subjects relating "to the post office and post roads, including appropriations for their support." Volume **IV**, Section **4190**.
- Subjects relating to postal savings banks and postal telegraphy are within the jurisdiction of the Committee on Post Office and Post Roads. volume **IV**, section **4193**.

- (105) Jurisdiction of the Several Standing Committees.-Post Office and Post Roads-Con.
  - The jurisdiction of the Committee on Post Office and Post Roads extends to the railway mail service, ocean mail service, pneumatic-tube service, etc. Volume **IV**, section **4192**.
  - The appropriation for officers and clerks in the railway mail service belongs to the jurisdiction of the Committee on Post Office and Post Roads. Volume **IV**, section **4191**.

#### (106) Jurisdiction of the Several Standing Committees.-Printing.

- The rules give to the "Joint Committee on Printing on the part of the House" jurisdiction of "all proposed legislation or orders touching printing." Volume **IV**, section **4347**.
- A proposition to make corrections in remarks printed in the Congressional Record was reported by the Committee on Printing. Volume **IV**, section **4349**.
- The Committee on Printing has exercised an infrequent jurisdiction as to the pay of employees at the Government Printing Office. Volume **IV**, section **4348**.

#### (107) Jurisdiction of the Several Standing Committees.-Private Land Claims (Abolished).

- The rule gives to the Committee on Private Land Claims jurisdiction as "to private claims to land." Volume IV, section 4273.
- The Committee on Private Land Claims has exercised jurisdiction over general as well as special bills relating to the adjudication and settlement of private claims to land. Volume **IV**, section **4275**.
- A bill for the establishment of a land court was reported by the Committee on Private Land Claims. Volume IV, section 4274.

### (108) Jurisdiction of the Several Standing Committees.-Public Buildings and Grounds.

- The rule gives to the Committee on Public Buildings and Grounds jurisdiction of subjects, relating "to the public buildings and occupied or improved grounds of the United States, other than appropriations therefor." Volume **IV**, section **4231**.
- The Committee on Public Buildings and Grounds has jurisdiction of bills authorizing the purchase of sites and construction of post-offices, custom-houses, and Federal court-houses in various portions of the country. Volume **IV**, section **4232**.
- Legislation relating to the office of the Supervising Architect of the Treasury is within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **IV**, section **4232**.
- Government buildings within the District of Columbia are within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **IV**, section **4233**.
- The bill authorizing the acquisition of a site and erection of the Government Printing Office was placed within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **IV**, section **4233**.
- The bill for the purchase of the house in which Abraham Lincoln died was reported by the Committee on Public Buildings and Grounds. Volume **IV**, section **4234**.
- Subjects relating generally to the Capitol building, especially the House wing, have been reported by the Committee on Public Buildings and Grounds. Volume **IV**, section **4238**.
- Subjects relating to the House restaurant and kitchen have been within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **IV**, section **4237**.
- Subjects relating to public reservations and parks within the District of Columbia, including Rock Creek Park, are within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **IV**, section **4236**.
- Subjects relating to the Zoological Park in the District of Columbia have been within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **IV**, section **4235**.

### COMMITTEES—Continued.

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- (109) Jurisdiction of the Several Standing Committees.—Public Lands.
  - The rule gives the Committee on Public Lands jurisdiction of subjects relating to the lands of the United States. Volume IV, section 4194.
  - The Committee on Public Lands exercises jurisdiction as to such forest reserves as are created out of the public domain. Volume IV, section 4194.
  - The Committee on Public Lands has jurisdiction over subjects relating to those national parks created out of the public domain. Volume **IV**, section **4198**.
  - Bills relating to the preservation of prehistoric ruins and national objects of interest on the public lands have been reported by the Committee on Public Lands. Volume **IV**, section **4199**.
  - The forfeiture of land grants and alien ownership of land have been considered by the Public Lands Committee, although the Judiciary Committee has also participated in the jurisdiction of certain land questions. Volume **IV**, section **4201**.
  - The Committee on Public Lands has exercised a general but not exclusive jurisdiction over public lands in relation to minerals contained therein, and has reported bills to establish schools of mines. Volume **IV**, section **4202**.
  - The Committee on Public Lands has exercised jurisdiction over the public lands of Alaska, including grants to public-service corporations. Volume **IV**, section **4196**.
  - Subjects relating to Arkansas Hot Springs Reservation are within the jurisdiction of the Committee on Public Lands. Volume IV, section 4200.
  - The Committee on Public Lands exercised a preliminary jurisdiction over the subject of irrigation. Volume **IV**, section **4195**.
  - The Committee on Public Lands has reported projects of general legislation relating to various classes of land claims as related both to States and individuals. Volume **IV**, section **4203**.

#### (110) Jurisdiction of the Several Standing Committees.-Railways and Canals (Abolished).

- The rule gives to the Committee on Railways and Canals jurisdiction of subjects relating "to railways and canals other than Pacific railroads." Volume **IV**, section **4217**.
- The Committee on Railways and Canals has retained a general jurisdiction of the subject of canals, but has lost its jurisdiction as to railways. Volume **IV**, section **4218**.

### (111) Jurisdiction of the Several Standing Committees.-Revision of the Laws.

- The rule gives to the Committee on Revision of the Laws jurisdiction of subjects relating to the revision and codification of the statutes of the United States. Volume **IV**, section **4293**.
- Examples of jurisdiction of the Committee on Revision of the Laws over bills embodying codifications. Volume **IV**, section **4294**.
- In exceptional cases the Committee on Revision of the Laws has exercised jurisdiction over bills embodying changes of law rather than revisions or codifications. Volume **IV**, section **4295**.

#### (112) Jurisdiction of the Several Standing Committees.—Rivers and Harbors.

- The rule gives to the Commission on Rivers and Harbors the jurisdiction of subjects relating "to the improvement of rivers and harbors." Volume **IV**, section **4118**.
- A subject of which the Rivers and Harbors Committee has jurisdiction may be reported in the river and harbor bill. Volume **IV**, section **4119**.
- The preservation of public works for the benefit of navigation and the use of water power on improved streams have been within the jurisdiction of the Committee on Rivers and Harbors. Volume IV, section 4125.
- The Committee on Rivers and Harbors has reported on the subject of an international arrangement as to the use of water at the outlet of the Great Lakes. Volume **IV**, section **4126**.

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### **COMMITTEES**—Continued.

- (112) Jurisdiction of the Several Standing Committee.-Rivers and Harbors.-Continued.
  - Navigation of International boundary streams and the construction of aids thereto have been considered by the Committee on Rivers and Harbors. Volume VII, section 1843.
  - The preservation of Niagara Falls and the control and regulation of the Niagara River are subjects which have been reported by the Committee on Rivers and Harbors. Volume VII, section 1842.
  - A provision relating to a commission to investigate the conditions and uses of waters adjacent to an international boundary line was ruled out of the river and harbor bill as not being within the jurisdiction of the Committee on Rivers and Harbors. Volume **IV**, section **4165**.
  - Authorization of interstate agreements relating to river improvements is a subject not within the jurisdiction of the Committee on Rivers and Harbors. Volume **VII**, section **1845**.
  - The investigation of watersheds of streams under improvement and the survey and investigation of dams on such streams are subjects within the jurisdiction of the Committee on Rivers and Harbors. Volume **IV**, section **1833**.
  - The Committee on Rivers and Harbors does not have jurisdiction of the subject of canals and may not include provisions therefor in the river and harbor appropriation bill. Volume **IV**, section **4219**.
  - The subject of canals is not within the jurisdiction of the Committee on Rivers and Harbors. Volume IV, section 4220.
  - Bills relating to intrastate inland waterways have been held to fall within the jurisdiction of the Committee on Rivers and Harbors rather than that of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1840**.
  - The construction of locks on navigable streams is a subject within the jurisdiction of the Committee on Rivers and Harbors rather than that of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1834**.
  - The Committee on Rivers and Harbors has exercised jurisdiction over proposed legislation pertaining to drainage districts and levees, but may not report a bill relating to control of clerks of the War Department in the administration of such legislation. Volume **VII**, section **1844**.
  - The pollution of navigable waters is a subject within the jurisdiction of the Committee on Rivers and Harbors. Volume **VII**, section 1839.
  - The construction and maintenance, but not the rental, of equipment necessary for river improvement are subjects within the jurisdiction of the Committee on Rivers and Harbors. Volume VII, section 1835.
  - The Committee on Rivers and Harbors and not the Committee on Flood Control was deemed to have jurisdiction over proposed legislation relating to the erosion of banks along navigable streams. Volume **VII**, section **1838**.
  - The building, maintenance, and operation of bridges across navigable waters or artificial waterways in process of construction is not within the jurisdiction of the Committee on Rivers and Harbors. Volume **VII**, section **1846**.

## (113) Jurisdiction of the Several Standing Committees.—Roads.

- The rule gives to the Committee on Roads jurisdiction of "Matters relating to the construction or maintenance of roads, other than appropriation therefor." Volume **VII**, section **2065**.
- Legislation authorizing Federal aid to the States in the construction of rural post roads and Federal highways is within the jurisdiction of the Committee on Roads. Volume **VIII**, section **2066**.
- The construction and maintenance of post roads are subjects within the jurisdiction of the Committee on Roads and not the Committee on the Post Office and Post Roads. Volume **VII**, section **2067**.
- A bill providing for the establishment of a Memorial National Highway and authorizing Federal aid therefor was held to belong to the Committee on Roads and not the Committee on Agriculture. Volume **VII**, section **2068**.

#### **COMMITTEES**—Continued.

#### (113) Jurisdiction of the Several Standing Committee.-Roads-Continued.

The rule provide that it shall not be in order for any bill providing general providing general legislation in relation to roads to contain any provisions for any specific road, nor for any bill in relation to a specific road to embrace a provision in relation to any other specific road. Volume **VII**, section **2065**.

#### (114) Jurisdiction of the Several Standing Committees.-Rules.

- The rule gives to the Committee on Rule jurisdiction of "all proposed action touching the rules, joint rules, and order of business." Volume **IV**, section **4321**.
- Subjects relating to the rules are referred to the Committee on Rules, which has high privilege for its reports. Volume **V**, section **6770**.
- A report by the Committee on Rules on matters within its jurisdiction is in order at any time. Volume **VIII**, section **2253**.
- A resolution which does not relate to rules, joint rules, or order of business is not privileged when reported by the Committee on Rules. Volume **VIII**, section **1044**.
- The question of consideration may not be raised against a report a report from the Committee on Rules relating to the order of considering individual bills. Volume **VIII**, section **2440**.
- The motion to recommit is not admitted after the previous question has been order on a report from the Committee on Rules. Volume **VIII**, section **2750**.
- It was held as early as 1876 that a proposition to change the rules might be referred only to the Committee on Rules. Volume **V**, section **6776**.
- Rules of the House may be suspended by resolutions reported from the Committee on Rules. Volume **VIII**, section **775**.
- The House may be adoption of a resolution reported from the Committee on Rules suspend the rule providing for the division of a question. Volume **VII**, section **775**.
- The motion for a recess has been given temporary privilege by a resolution reported from the Committee on Rules. Volume **VIII**, section **3359**.
- Special orders providing for the consideration of individual bill or classes of bills are reported by the Committee on Rules. Volume **IV**, section **4326**.
- A special order providing for the consideration of a particular bill is properly reported from the Committee on Rules. Volume **IV**, section **3160**.
- The first step by which the Committee on Rules became an instrumentality through which the House may exercise special power for a particular piece of legislation. Volume V, section 6780.
- History of the evolution of the special order as made on a report from the Committee on Rules. Volume **V**, section **3152**.
- An illustration of the functions of the Committee on Rules in affording the House a method of suspending the rules by majority vote. Volume **V**, section **6777**.
- Resolutions or orders for the creation of select committees to make investigations are within the jurisdiction of the Committee on Rules. Volume **IV**, section **4322**.
- Resolutions providing appointment of special committees fall within the jurisdiction of the Committee on Rules. Volume **VII**, section **2049**.
- Resolutions or orders for the creation of select committees to make investigations are within the jurisdiction of the Committee on Rules. Volume **VII**, section **2048**.
- Jurisdiction over proposals for the creation of joint committees and commissions has been held, but not invariably, to rest with the Committee on Rules. Volume **VII**, section **2050**.
- A direction to a committee to make an investigation, being an addition to its duties and therefore a change of the rules, should be referred to the Committee on Rules. Volume **IV**, sections **4323**, **4324**.
- Orders or resolutions directing committees of the House to make investigations are considered by the Committee on Rules. Volume **IV**, section **4322**.

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### **COMMITTEES**—Continued.

- (114) Jurisdiction of the Several Standing Committees.-Rules-Continued.
  - In 1886 the former custom of permitting the various committees to propose special orders for the consideration of business reported by them began to cease, the functions being absorbed by the Committee on Rules. Volume **V**, section **6774**.
  - The Committee on Rules may report a resolution for the consideration of a bill, even though the effect be to discharge a committee and bring before the House a bill not yet rpoerted. Volume **V**, section **6771**.
  - Instance wherein a bill with Senate amendments was taken from the Speaker's table and the Senate amendment agreed to by resolution from the Committee on Rules. Volume **VIII**, section **3149**.
  - Managers on the part of the House may be authorized by resolution reported form the Committee on Rules to agree to Senate amendments carrying appropriations on a bill not originating as an appropriation bill in the House. Volume **VIII**, section **1577**.
  - Instnace where a conference report rejected on a point of order was considered under a special order from the Committee on Rules. Volume **VIII**, section **3270**.
  - A motion may also be filed to discharge the Committee on Rules from the consideration of special orders referred to that committee seven days prior. Volume **VII**, section **1007**.
  - If a motion to discharge the Committee on Rules prevails the House immediately votes on the adoption of the special order and if decided in the affirmative proceeds at once to its execution. Volume **VII**, section **1007**.
  - Form of resolution providing for consideration of a bill taken from the Committee on Rules under motion to discharge and providing for consideration of a bill adversely reported by the committee to which it was referred. Volume **VII**, section **1012**.
  - Orders relating to the use of the galleries of the House during the electoral count are within the jurisdiction of the Committee on Rules. Volume **IV**, section **4327**.
  - Propositions relating to the hour of daily meeting and the days on which the House shall sit are considered by the Committee on Rules. Volume **IV**, section **4325**.

#### (115) Jurisdiction of the Several Standing Committees.—Territories.

- The Committee on Territories has, by rule, jurisdiction of subjects relating "to territorial legislation, the revision thereof, and affecting Territories or the admission of States." Volume **IV**, section **4208**.
- The Committee on the Territories has jurisdiction of legislation relating to the general affairs of the Territories and has even reported bills relating to the courts. Volume **IV**, section **4209**.
- The Committee on the Territories has jurisdiction of general subjects relating to the district of Alaska. Volume IV, section 4210.
- The Committee on the Territories has exercised a general but not exclusive jurisdiction as to game and fish in Alaska, including the salmon fisheries. Volume **IV**, section **4211**.
- Bills relating to Alaskan fisheries belong to the Committee on the Merchant Marine and Fisheries rather than to the Committee on the Territories. Volume **VII**, section **1850**.
- The Committee on Territories has general jurisdiction of subjects relating to the Territory of Hawaii. Volume IV, section 4212.

## (116) Jurisdiction of the Several Standing Committees.—Ventilation and Acoustics (Abolished).

- The rule gives to the Committee on Ventilation and Acoustics jurisdiction of subjects relating "to ventilation and acoustics." Volume **IV**, section **4313**.
- Subjects relating to the Hall of the House have been considered by the Committee on Ventilation and Acoustics. Volume **IV**, section **4314**.

#### (117) Jurisdiction of the Several Standing Committees.--War Claims.

The rule gives to the Committee on War Claims jurisdiction of "claims arising from any war in which the United States has been engaged." Volume **IV**, section **4269**.

- (117) Jurisdiction of the Several Standing Committees.-War Claims-Continued.
  - The Committee on War Claims may report, within the limits of its jurisdiction, bills making appropriations of money. Volume **IV**, section **4269**.
  - The Committee on War Claims has exercised a general but not exclusive jurisdiction over general bills providing for the adjudication or settlement of classes of war claims. Volume **IV**, section **4270**.
  - The war claims of States and Territories against the United States have been considered, although not exclusively, by the Committee on War Claims. Volume **IV**, section **4271**.
  - The Committee on War Claims has reported in a few instances bills relating to claims arising out of Indian hostilities. Volume **IV**, section **4272**.

## (118) Jurisdiction of the Several Standing Committees.—Ways and Means, as to Revenue, etc.

- To come within the privilege given the Committee on Ways and Means to report at any time a bill must show on its face that it relates to the raising of revenue. Volume **VIII**, section **2280**.
- The rules confer on the Ways and Means Committee the jurisdiction of subjects relating to the revenue and bonded debt of the United States. Volume **IV**, section **4020**.
- The rules confer on the Ways and Means Committee the jurisdiction of subjects relating to the revenue and measures purporting to raise revenue and the bonded debt of the United States. Volume **VII**, section **1723**.
- The jurisdiction of the Committee on Ways and Means over tariff matters being challenged on behalf of the Committee on the Revision of the Laws, the House affirmed the claim of the former committee. Volume IV, section 4029.
- The former jurisdiction of the Committee on Interstate and Foreign Commerce over customs matters related most closely to commerce has passed to the Committee on Ways and Means. Volume **IV**, section **4026**.
- The Ways and Means Committee has exercised jurisdiction over the subjects of customs unions, reciprocity treaties, and conventions affecting the revenues. Volume **IV**, section **4021**.
- The Committee on Ways and Means has jurisdiction of bills providing method of payment of duties and acceptance of negotiable instructions in payment of duties and taxes. Volume **VII**, section **1730**.
- In the later practice of the House, subjects relating to transportation of dutiable goods, ports of entry and delivery, and customs collection districts have been reported by the Committee on Ways and Means. Volume **IV**, section **4026**.
- Bills to license customhouse brokers come within the jurisdiction of the Committee on Ways and Means. Volume VII, section 1727.
- The Committee on Ways and Means has exercised jurisdiction over bills providing for refund of duties collected on imports. Volume VII, section 1731.
- Bills relating to the United States Customs Court are within the jurisdiction of the Committee on Ways and Means. Volume VII, section 1740.
- Legislation providing for creation of a tariff board belongs within the jurisdiction of the Committee on Ways and Means. Volume **VII**, section **1729**.
- Legislation prescribing regulations and pay for laborers unlading vessels in the Customs Service has been reported by the Committee on Ways and Means. Volume **VII**, section **1735**.
- The Ways and Means Committee has exercised jurisdiction over legislation fixing compensation of employees of the customs service. Volume VII, section 1724.
- The Ways and Means Committee exercises jurisdiction over legislation relating to appraisers of merchandise in the customs service. Volume VII, section 1728.
- Justidiction of Committee on Ways and Means and Interstate and Foreign Commerce over bills relating to ports of entry and delivery. Volume **IV**, section **4027**.

## (118) Jurisdiction of the Several Standing Committees.—Ways and Means, as to Revenue, etc.—Continued.

- While the Committee on Agriculture has jurisdiction of revenue legislation affecting oleo-margarine, the Ways and Means Committee has retained jurisdiction as to revenue bills affecting tobacco, lard, cheese, etc. Volume **IV**, section **4022**.
- The Committee on Ways and Means has jurisdiction of legislation specifying methods of packing tobacco on which a tax is levied. Volume **VII**, section **1726**.
- Bills relating to allowances on internal-revenue duties are reported by the Committee on Ways and Means. Volume VII, section 1734.
- The Committee on Ways and Means has jurisdiction over legislation relating to the importation of narcotics. Volume **VII**, section **1733**.
- The Committee on Ways and Means has exercised jurisdiction as to the seal herds and other revenue-producing animals of Alaska. Volume **IV**, section **4025**.
- Jurisdiction over bills relating to the protection of seals and other fur-bearing animals of Alaska, formerly exercised by the Committee on Ways and Means, has now been transferred to the Committee on the Merchant Marine and Fisheries. Volume **VII**, sections **1725**, **1851**.
- The revenue relations of the United States with Porto Rico and the Philippines are within the jurisdiction of the Committee on Ways and Means. Volume **IV**, section **4024**.
- A joint resolution proposing a constitutional amendment authorizing mutual taxation of salaries between State and Federal Governments was held to come within the jurisdiction of the Committee on the Judiciary rather than that of the Committee on Ways and Means. Volume **VII**, section **1780**.
- Control and disposition of alien property held by the United States, and the adjudication of conflicting claims of American subjects against foreign governments and foreign subjects against the United States are within the jurisdiction of the Committee on Ways and Means. Volume **VII**, section 1737.
- The Committee on Ways and Means has jurisdiction of bills relating to adjusted compensation of World War veterans. Volume VII, section 1738.
- Legislation pertaining to entry under bond of exhibits without payment of duty falls within the jurisdiction of the Ways and Means Committee. Volume **VII**, section **1732**.

## (119) Jurisdiction of the Several Standing Committees.—Ways and Means, as to the Treasury, Debt, etc.

- The Committee on Ways and Means has jurisdiction of subjects relating to the Treasury of the United States and the deposit of the public moneys. Volume **IV**, section **4028**.
- While the Ways and Means Committee has jurisdiction as to the revenues and bonded debt of the United States, its claims as to the subjects of "national finances" and "preservation of the Government credit" have been resisted successfully. Volume **IV**, section **4023**.
- The Committee on Ways and Means and not the Committee on Irrigation of Arid Lands has jurisdiction of legislation relating to issuance of certificates of indebtedness to reclamation fund. Volume **VII**, section **1739**.
- Authorization to conduct negotiations relating to obligations of foreign governments to the United States is a subject within the jurisdiction of the Ways and Means Committee. Volume **VII**, section **1736**.

### (120) Jurisdiction of the Several Standing Committees.-Ways and Means, as to

### Adjournments, etc.

- The resolutions for final adjournment of Congress and the adjournment for a recess are within the jurisdiction of the Committee on Ways and Means. Volume **IV**, section **4031**.
- The resolutions distributing the President's annual message are within the jurisdiction of the Committee on Ways and Means. Volume **IV**, section **4030**.

## COMMITTEES—Continued.

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## (120) Jurisdiction of the Several Standing Committees.-Ways and Means, as to

## Adjournments, etc.—Continued.

The order changing the daily hour of meeting was formerly reported by the Ways and Means Committee. Volume I, section 117.

## (121) Jurisdiction of the Several Standing Committees.—Woman Suffrage.

- The rule gave to the Committee on Woman Suffrage jurisdiction of "All proposed action touching the subject of woman suffrage." Volume **VII**, section **2074**.
- Resolutions proposing constitutional amendments relating to woman suffrage formerly came within the jurisdiction of the Committee on Woman Suffrage. Volume **VII**, section **2075**.
- Legislation relating to the extension of woman suffrage in the Territories was formerly held to be within the jurisdiction of the Committee on Woman Suffrage and not the Committee on the Territories. Volume **VII**, section **2076**.

## (122) Jurisdiction of the Several Standing Committees.-World War Veterans' Legislation.

- Examples of the general jurisdiction of the Committee on World War Veterans' Legislation. Volume **VII**, section **2078**.
- Legislation authorizing hospital facilities for soldiers, sailors, and marines is within the jurisdiction of the Committee on World War Veterans' Legislation. Volume **VII**, section **2079**.

## (123) Procedure of.—Meeting and Action.

- In absence of direction of the House, committees meet when and where they please, but may only act when together. Volume **IV**, section **4540**.
- In the absence of direction by the House, committees designate the time and place of their meetings. Volume VIII, section 2214.
- Standing committees fix the time and place of their meetings, and in the absence of such provision meet on the call of the chairman. Volume **VIII**, section **2213**.
- The standing committees meet on days selected by the committee, or on call of the chairman, or conditionally on the signed request of a majority of the committee. Volume **VIII**, section **2208**.
- Where not otherwise provided, committees meet at the call of the chairman, and in his absence, or inability to serve, at the call of the ranking member acting under his authorization. Volume **VIII**, section **2214**.
- A committee may fix its hour of meeting. Volume IV, section 4566.
- As to validity of action of a committee at an adjourned meeting whereof some members were not notified. Volume **IV**, section **4592**.
- Rule of parliamentary law as to right of a Member to attend on a committee to which he does not belong. Volume IV, section 4540.

## (124) Procedure of.—Sittings and Recess.

- Committees may not sit during sessions of the House. Volume IV, section 4545.
- No committee except, the Committee on Rules, may, without leave, sit during the sitting of the House. Volume IV, section 4546.
- Leave for a committee to sit during sessions of the House does not release its members from liability to arrest during a call of the House. Volume **IV**, section **3020**.
- A request that a committee have leave to sit during the sessions of the House has no privileged status in the order of business, and may be prevented by a single objection. Volume **IV**, section **4547**.
- A committee takes a recess. Volume IV, section 4567.

## (125) Procedure of.—Sittings After Final Adjournment.

- The House may empower a committee to sit during a recess which is within the constitutional session of the House. Volume **IV**, sections **4541–4543**.
- Committees may by the House be empowered to sit during a recess that is within the term of the Congress, but not after the expiration of the term. Volume **IV**, section **4545**.

- (125) Procedure of.—Sittings After Final Adjournment—Continued.
  - Committees are created commissioners by law if their functions are to extend beyond the term of the Congress. Volume IV, section 4544.
  - The Senate as a continuing body may continue its committees through the recess following the expiration of a Congress. Volume **VI**, sections **180**, **343**.
  - The Senate, as a continuing body, may continue its committees through the recess following the expiration of a Congress. Volume **IV**, sections **180**, **343**.

#### (126) Procedure of.—Quorum.

A majority of a committee constitutes a quorum for business. Volume IV, sections 4540, 4552.

- A quorum of a committee may transact business, and a majority of that quorum, even though it be a minority of the whole committee, may authorize a report. Volume **IV**, section **4586**.
- The House sometimes authorizes less than a quorum of a committee (a quorum being a majority) to act. Volume **IV**, sections **4553**, **4554**.
- The validity of testimony taken when a quorum of a committee was not present has been doubted. Volume III, section 1774.

## (127) Procedure of.—Secret Sessions.

- It is entirely within rule and usage for a committee to conduct its proceedings in secret. Volume **IV**, sections **4558–4564**.
- The proceedings of a committee, having no force until confirmed by the House, are not to be published, according to the parliamentary law. Volume **IV**, section **4557**.
- The committee appointed to investigate the Bank of the United States in 1834 held that its proceedings should be confidential, not to be attended by any person not invited or required. Volume III, section 1732.
- The rules do not permit the House to abrogate the secrecy of a committee's proceedings, but it was done under suspension of the rules. Volume **IV**, section **4565**.
- Instance wherein a committee, in its discretion, kept testimony secret. Volume **III**, section **1694**. The House authorized the clerk of a committee to disclose by deposition the proceedings of the committee. Volume **III**, section **2604**.

## (128) Procedure of.—Journal.

- A committee controls its journal and sometimes grants leave to Members to incorporate in it signed statements of their views. Volume **IV**, section **4579**.
- It is not the right of a Member to enter on the journal of a committee his reasons for objecting to certain procedure. Volume **IV**, section **4576**.

## (129) Procedure of.—Motions and Appeals.

- The motion to lay on the table is used in committees. Volume III, section 1737.
- In standing or select committees of the House the motions to lay on the table and to take from the table are admitted. Volume **IV**, section **4568**.
- The motion to reconsider is in order in a standing or select committee of the House. Volume IV, sections 4570, 4571.
- Discussion as to whether or not the motion to reconsider applies in a committee. Volume IV, section 4596.
- The yeas and nays are taken in committees. Volume IV, section 4572.

A committee may limit the time of debate. Volume IV, section 4573.

On an appeal from a decision of the chairman in a committee the Chair voted to sustain his ruling, thereby producing a tie, and so the decision was sustained. Volume **IV**, section **4569**.

#### (129) Procedure of.—Motions and Appeals—Continued.

Contrary to the procedure of the House, the motion to adjourn from day to day is of high privilege in the committees. Volume **VIII**, section **2215**.

## (130) Procedure of.—Power Over Bills.

- Committees may not change the title or subject of bills committed to them and must set down on a separate paper the amendments which they recommend. Volume **IV**, section **4557**.
- In considering a bill the committee should set down the amendments on a separate paper. Volume **IV**, section **4667**.

Limitation on the power of committees to order printing of hearings. Volume V, section 7319.

#### (131) Procedure of.—In General.

- In so far as applicable the rules of the House are the rules of the standing committees. Volume VIII, sections 2213, 2215.
- Recognition of voting proxies by standing committees is a matter to be respectively determined by each committee for itself, but proxies may not be counted to make a quorum. Volume **VIII**, section **2219**.
- The standing committees and the floor leaders are ordinarily authorized by resolution to order necessary official printing, including printing for party conferences. Volume **VIII**, section **3660**.
- Formerly authority to requisition printing and binding was granted severally to committees of the House by separate resolutions, but beginning with the Sixty-fifth Congress general leave to order necessary printing and binding has been provided by blanket resolution. Volume **VIII**, section **3659**.
- Discussion of practices of the committees in ordering printing of hearings. Volume VI, section 374. Instructions or privileges given to a committee by the House are transmitted to the committee under the hand of the Clerk of the House. Volume IV, section 4574.
- A former regulation as to counsel appearing before committees. Volume III, section 1771.
- Instance wherein the House authorized two standing committees to sit as one committee for the consideration of a specified bill. Volume **IV**, section **4550**.
- A subcommittee is sometimes authorized to sit during sessions of the House. Volume **IV**, section **4548**.
- In 1870 the Committee on Elections was divided into subcommittees, to each of which was given the power of reporting directly to the House. Volume **IV**, section **4551**.

#### (132) Investigations by.-Authorization of.

- In appointing committees of investigation it is obviously necessary to disregard the former usage that the proposer of the committee should be its chairman. Volume **VI**, section **400**.
- Orders or resolutions directing committees of the House to make investigations are considered by the Committee on Rules. Volume **IV**, section **4322**.
- Resolutions or orders for the creation of select committees to make investigations are within the jurisdiction of the Committee on Rules. Volume **IV**, section **4322**.
- Orders or resolutions directing committees of the House to make investigations are considered by the Committee on Rules. Volume **VII**, section **2048**.
- Resolutions providing for investigations in the department of the Government come within the jurisdiction of the several expenditures committees and not the Committee on Rules. Volume **VII**, section **2045**.
- Instance wherein the House empowered the Ways and Means Committee to send for persons and papers in any matter arising out of business referred to the committee. Volume III, section 1813.

## (132) Investigations by.—Authorizations of—Continued.

- Reference to the statute providing for taking testimony in private claims pending before a committee. Volume III, section 1826.
- Committees of investigation, by authority of the House expressly given, often carry on their work by subcommittees. Volume II, section 1754–1759.
- Early instance wherein testimony in a case of breach of privilege was heard before a select committee. Volume II, section 1643.
- An assault by one Member on another for words spoken in debate was made the subject of an investigation by select committee. Volume II, section 1655.
- The House by general order has revoked the powers of all its existing committees of investigation. Volume **III**, section **1762**.

# (133) Investigations by.—Forms of Resolutions Directing.

- Forms of resolutions for directing a standing committee to make an investigation or for creating a select committee for that purpose. Volume **IV**, section **4322**.
- Resolutions of the House authorizing a committee to make an investigation. Volume III, section 1751.
- Form of resolution authorizing the investigation of the "silver pool" in 1891 (footnote). Volume III, section 1701.
- Form of resolution authorizing investigation of published statements tat Members had entered into corrupt combinations in relation to legislation. Volume **III**, section **1669**.
- Form of resolution providing for the Kansas investigation of 1856. Volume I, section 826. Volume III, section 1752.
- The two Houses by concurrent resolution constituted a joint select committee of investigation, with power to send for persons and papers and sit during the recess of Congress. Volume III, sections 1763, 1764.
- A committee making an investigation sometimes makes a report asking the House for instructions. Volume III, section 1761.
- A committee charged with an investigation may ask the House to broaden the scope of its authority. Volume III, section 1760.

## (134) Investigations by.—Power to Compel Testimony.

- Witnesses are summoned in pursuance and by virtue of the authority conferred on a committee to send for persons and papers. Volume III, section 1750.
- Question as to the authorization required to enable a committee to compel testimony. Volume III, section 1690.
- The Kansas Committee of 1856 was empowered to send for persons and papers and to arrest and bring before the House any witnesses in contempt. Volume III, section 1752.
- A Senate committee, with authority to take testimony in the recess between two sessions of the same Congress, was yet unable to compel testimony from a recalcitrant witness. Volume III, section 1837.
- A minority of the Judiciary Committee were authorized to take testimony in the Watrous case. Volume III, section 2499.
- The House may confer upon the subcommittees of a committee the power to send for persons and papers. Volume **III**, section **1801**.
- The House may empower a subcommittee to send for persons and papers and conduct an investigation. Volume **III**, section **2029**.
- The Judiciary Committee was empowered in the Delahay case to take testimony in Kansas through a subcommittee. Volume III, section 2504.
- A Committee of the Whole, charged with an investigation in 1792, was given the power to send for persons and papers. Volume III, section 1804.
- An instance wherein the managers of an impeachment were endowed by the House with the powers of an investigating committee. Volume **III**, section **1685**.

#### (134) Investigations by.—Power to Compel Testimony—Continued.

The House may empower a committee of investigation to examine witnesses, but may not give it leave to report at any time except by a special order changing the rules. Volume **III**, section **1770**.

## (135) Investigations by.—Issue of Subpoenas.

- A committee not being able to decide the question of issuing certain subpoenas, authorized a member of the committee to exhibit its journal so that the House might act. Volume III, section 1802.
- An investigating committee being empowered to sit during recess, the Speaker was authorized and directed to sign subpoenas as during a session. Volume **III**, section **1753**.
- The House sometimes directs the Sergeant-at-Arms to attend the sittings of a committee and serve the subpoenas. Volume III, section 1753.
- A Sergeant-at-Arms, serving subpoenas for a committee, makes his return and it is entered on the journal of the committee. Volume **III**, section **1800**.
- Each House of Congress has power through its own process to summon a private individual before one of its committees to give testimony which will enable it the more efficiently to exercise its constitutional legislative function. Volume **VI**, section **342**.

## (136) Investigations by.-Immunity of Witnesses.

- Testimony given before a House or its committee may not be used as evidence against the witness in any court except in case of alleged perjury. Volume **III**, section **1769**.
- Discussion of the law giving immunity to witnesses testifying before committees of the House. Volume III, section 2447.
- Discussion of the privilege of a witness summoned to testify before a committee of the House. Volume III, section 1779.

#### (137) Investigations by.—Contumacious Witnesses.

- In 1891 a witness in contempt for refusing to testify before a committee was arrested and arraigned, and after purging himself of the contempt was discharged. Volume III, section 1701.
- The House held valid a report transmitted by telegraph from an investigating committee, and ordered the arrest of a person for contempt on the strength of it. Volume III, section 1695.
- A witness having promised when arraigned to testify before a committee, the House gave him permission to do so, but did not discharge him from custody until the committee reported that he had purged himself. Volume **III**, section **1701**.
- A witness being arraigned for contempt in refusing to answer a pertinent question asked by a committee, agreed, when arraigned, that he would answer if so ordered by the House. Volume III, section 1692.
- A witness being ordered by the House to answer a pertinent question before a committee, was then removed from the bar, and later, on report of the committee that he had answered, was discharged. Volume **III**, section **1692**.
- A joint committee has ordered a contumacious witness into custody. Volume III, section 1720.
- A witness having declined to testify before a joint committee a question arose as to whether one House or both should take proceedings to punish for contempt. Volume **III**, section **1721**.
- In the latest practice a committee in reporting the contempt of a witness shows that the testimony required is material and presents copies of the subpoena and return. Volume **III**, section **1701**.
- In reporting the contumacy of a witness the committee appended to their report extracts from the examination showing the circumstances. Volume **III**, section **1694**.
- A committee in reporting the contumacy of a witness included a transcript of the testimony, so as to show in what the contempt consisted. Volume **III**, section **1671**.

#### (137) Investigations by.—Contumacious Witnesses—Continued.

- A report of an investgating committee, in the form of a letter to the Speaker, relating to contempt of a witness, was presented as a question of privilege. Volume **III**, section **1697**.
- A telegram from the chairman of a committee making investigations in a distant place, addressed to the Speaker and on the subject of contumacious witnesses, was held in order as a communication of high privilege. Volume **III**, section **1799**.
- A witness imprisoned for contempt before a committee purges himself by stating to the House his readiness to go before the committee and not by testiying directly to the House. Volume **III**, section **1686**.

## (138) Investigations by.—In Relation to Examinations at the Bar of the House.

- The House appointed a committee of privileges to determine the procedure in the Anderson contempt case. Volume II, section 1606.
- For the trial of Samuel Houston for contempt a committee on privileges reported on a method of procedure. Volume II, section 1617.

## (139) Investigations by.—Oath and Examination of Witnesses.

The committee regulates the summoning of witnesses. Volume III, section 1803.

- The Speaker, the Chairman of the Commitee of the Whole or any other committee, or any Member may administer oaths to witnesses in any case under examination. Volume **III**, section **1769**. Form of oath administered to witnesses before a committee. Volume **III**, section **1822**.
- An instance where the chairman of an investigating committee administered the oath to himself and testified. Volume III, section 1821.
- During an investigation by a committee if a question is objected to, the committee decides whether or not it shall be put. Volume **III**, section **1775**.
- Instance wherein a Member of the House not a member of the committee was permitted to examine a witness. Volume III, section 2403.
- A question proposed to be propounded by a member of a committee directly to a witness should not be amended, but should be allowed or rejected in its original form. Volume III, section 1773.
- Rules for asking questions of a person under examination before a committee or at the bar of the House. Volume III, section 1768.
- A committee charged with an investigation sometimes adopts rules to govern the examination of witnesses and the use of the testimony by persons implicated. Volume III, sections 1841, 1842.

#### (140) Investigations by.—Members as Witnesses.

Members have been summoned before committees to testify as to statements made by them in debate, but in one case a Member formally protested that it was an invasion of his constitutional privilege. Volume III, sections 1777, 1778.

## (141) Investigations by.—Asking Attendance of Senators as Witnesses.

- Where the House desires the testimony of Senators it is proper to ask and obtain leave for them to attend. Volume **III**, sections **1790**, **1791**.
- An instance wherein a committee of the House took the testimony of a Senator, although consent of the Senate had not been obtained (footnote). Volume **III**, section **1795**.
- A Senator having neglected to accept an invitation or respond to a subpoena requesting him to testify before a House committee, the House by message requested that the Senate give him leave to attend. Volume **III**, section **1794**.
- A committee of the House having summoned certain Senators by subpoena, the summons was either disregarded or obeyed under protest. Volume III, sections 1792, 1793.

### (142) Investigations by.-Executive Officers as Witnesses.

Members of the President's Cabinet appear before committees of the House and give testimony. Volume III, sections 1881-1883.

## (143) Investigations by.—Rules of Evidence as to.

- A question as to how far a legislative investigating committee should be governed by the rules of evidence. Volume **III**, section **1839**.
- Discussion as to the rules which should govern the admission of evidence before a legislative committee of investigation. Volume **III**, section **1838**.
- Investigating committees do not always confine themselves within the strict rules of evidence. Volume III, section 1736.
- A telegram from a person beyond reach of the process of the House and not verified by oath was held not competent evidence for the consideration of an investigating committee. Volume III, section 1786.
- Instance wherein a House committee charged with an investigation examined testimony taken before a Senate committee. Volume III, section 2507.
- In the Watrous investigation of 1860 the Judiciary Committee, without special leave, consideratered the evidence and reports in preceding Congresses relating to this case. Volume III, section 2499.

#### (144) Investigations by.—Counsel Before.

- It is for the House to say whether or not a person whose conduct is being investigated shall be allowed to appear before the committee by counsel. Volume **III**, section **2501**.
- A Member's character being impeached by the statement of another Member before an investigating committee, the committee allowed both Members to be represented by counsel. Volume III, section 1847.
- The committee investigating charges made by a Member of the House against a member of the press gallery, allowed the member to be presented by counsel. Volume **III**, section **1846**.
- Latitude permitted by an investigating committee to the counsel of an executive officer who had been implicated by the terms of the resolution creating the committee. Volume III, section **1788.**
- The committee investigating charges against Secretary of the Treasury W.H. Crawford permitted him to be represented by counsel and to produce testimony. Volume **III**, section **1741**.
- The Vice-President was represented by a Member of the House before a committee of the House which was investigating charges against him. Volume **III**, section **1736**.
- Instance wherein a witness summoned before an investigating committee was accompanied by counsel. Volume III, section 1772.
- A Senate committee determined that a witness summoned to testify before it was not entitled to counsel. Volume III, section 1837.

#### (145) Investigations by.-Privileges of Persons Concerned.

- A Member implicated by the testimony taken by a committee was permitted to read the testimony, testify himself, and call witnesses. Volume **III**, section **1848**.
- Instance wherein an investigating committee permitted a person implicated by testimony already given to appear and testify. Volume **III**, section **1789**.
- Members who had been concerned in a duel which resulted in the death of a Member were permitted to attend and cross-examine witnesses during the investigation. Volume II, section 1644.
- A Member of the Cabinet who had been implicated by the terms of a resolution creating a committee of investigation was permitted to have witnesses summoned. Volume III, section 1787.

#### (146) Investigations by.—When Members or Senators are Implicated.

- When an inquiry by a committee involves a Member the committee may only report to the House, whereupon the Member is heard or the committee is given authority to inquire concerning him. Volume **IV**, section **4557**.
- When testimony elicited by a committee involves a Member the committee is to report to the House that the Member may be heard and special authority be given to inquire concerning him. Volume **III**, section **1840**.
- Method of procedure where testimony before an investigating committee implicates Members of the House. Volume III, section 1845.
- Charges against a Member having developed during examination by a committee a resolution directing the committee to report them was offered as of privilege and agreed to by the House. Volume III, section 1843.
- Examinations by committees into alleged corrupt practices having implicated Members, the committees reported recommendations without first seeking the order of the House. Volume III, section 1844.
- A committee selected to investigate charges against Members generally did not ask special authority to proceed against one who was found to be implicated. Volume II, section 1275.
- An examination before a committee disclosing that a Member was implicated the committee informed him of the fact in order that he might attend. Volume **III**, section **1831**.
- Instance wherein testimony taken before a committee and relating to conduct of a Member was not reported to the House at once. Volume **III**, section **2637**.
- A committee of the House having reported that it had taken testimony which inculpated a Senator the House directed that it be transmitted to the Senate. Volume **III**, section **1850**.
- An investigating committee of the House having taken testimony affecting a Member of the Senate the House transmitted the same to the Senate. Volume **II**, section **1276**.
- A committee of the House having taken testimony affecting a Senator it was ordered that a copy of it be sent to him. Volume **III**, section **1852**.
- Testimony affecting a Senator when taken by a House committee in open session need not be under seal when transmitted to the Senate. Volume III, section 1851.
- Testimony taken by the Senate having implicated a Member of the House, the House ordered an investigation, although the testimony had not been transmitted. Volume **III**, section **1853**.
- Testimony taken before a joint select committee tending to impeach the official characters of a Senator and a Representative the committee ordered the testimony to be reported to each House. Volume **III**, section **1854**.

#### (147) Investigations by.—Reports by.

- A committee of investigation sometimes submits the testimony to the House with its report. Volume IV, section 4668.
- An investigating committee sometimes reports testimony to the House with the recommendation that it be sealed and so kept in the files until further order of the House. Volume III, section 1782.
- The proceedings of an investigating committee having brought out statements reflecting on the character of a person not directly involved in the inquiry and not a Member of either House, the House refused to incorporate his explanation in the report. Volume **III**, section **1736**.
- A citizen who considered himself implicated by the investigation of a committee was allowed to insert an explanation in the report. Volume **III**, section **1849**.
- A committee which had been empowered to investigate charges of corruption on the part of its members recommended that the evidence be transmitted to the Attorney General. Volume III, section 1836.

#### (147) Investigations by.—Reports by—Continued.

The House having investigated charges against General Wilkinson, of the Army, the results were transmitted to the President by the hands of a committee. Volume **III**, section **1727**.

#### (148) Investigations by.-In General.

- The rules provide for the rate of compensation of witnesses summoned to appear before the House or either of its committees. Volume III, section 1825.
- A Member in debate may impeach the testimony of a witness before a committee. Volume V, section 5171.
- A charge that the chairman of an investigating committee had suppressed evidence was presented as a matter of privilege. Volume **III**, section **1786**.
- The creation of an investigating committee to examine a department of the Government was held not to be in order on an appropriation bill. Volume **IV**, sections **3820**, **3821**.
- The House requested the President, if necessary, to afford military protection to the Kansas Committee of 1856. Volume **III**, section **1752**.
- A Member who had preferred charges against Judge Boatner declined, as a member of the Judiciary Committee, to vote on his case. Volume **III**, section **2518**.
- The Senate having requested from the House the testimony taken by a certain investigating committee, the House ordered it communicated in secrecy, with the injunction that it be returned. Volume **III**, section **1855**.
- Expenditures by various select and joint committees of investigation, as reported by the Clerk of the House. Volume VI, section 390.

## (149) Examination in Election Cases.—Authorization of.

- Instance of an inquiry into a Member's title to his seat by the Elections Committee under authority of general investigations. Volume **I**, section **764**.
- Instance wherein testimony in an election case was, in the absence of law or rule, taken by direction of the committee. Volume I, section 793.
- Form of resolution authorizing the Elections Committee to procure ballots and other evidence. Volume I, section 731.
- Instance wherein credentials were referred to a committee with instructions to inquire either as to prima facie or final right. Volume **I**, section **523**.
- A committee having power to report on either prima facie or final right made a single report on final right only. Volume **I**, section **472**.
- In 1899 the House referred the case of Brigham H. Roberts to a committee with directions to report on both the prima facie and final right. Volume **I**, section **474**.
- In the case of Brigham H. Roberts the committee reported at one and the same time on both the prima facie and final right. Volume I, section 474.
- Instance wherein the House authorized the Elections Committee to send for persons and papers in an election case already made up. Volume **I**, section **731**.
- The House may give to its Elections Committee discretion to regulate the serving of notice and taking of testimony in an election case. Volume **I**, section **599**.
- Decision of Federal court confirming the right of duly constituted congressional committees of investigation to inquire into matters pertaining to primary elections. Volume VI, section 355.

## (150) Examination in Election Cases.—Method of.

Rules of the Elections Committee for hearing a contested election case. Volume I, section 707.

Rules of the Elections Committee for hearing a contested election case. Volume VI, section 110. The first rule for the examination of an election contest before the Elections Committee. Volume I, section 717.

- (150) Examination in Election Cases.—Method of—Continued.
  - In the First Congress the House required its Elections Committee to hear testimony and arguments on both sides of the case, and to report facts only to the House. Volume **I**, section **756**.
  - The right of contestee to cross-examine and present testimony was conceded in the first election case. Volume **I**, section **717**.
  - In the first election case the Committee on Elections were directed to take proofs, but not to present any opinion thereon. Volume **I**, section **420**.
  - The Elections Committee, at the outset of an investigation, called on the claimants to state in writing the grounds of their respective claims. Volume **I**, section **792**.
  - A Member whose qualifications were questioned was permitted to be present before the committee, cross-examine, and offer counterproofs. Volume **I**, section **420**.
  - Witnesses were examined under oath and in the presence of Brigham H. Roberts during the committee's investigation of his qualifications. Volume I, section 475.
  - In the investigation of the qualifications of Brigham H. Roberts the committee permitted his presence and suggestions during discussion of the plan and scope of the inquiry. Volume I, section 475.
  - In considering the qualifications of Brigham H. Roberts the committee tendered to him the opportunity to testify in his own behalf. Volume **I**, section **475**.
  - An early instance where partisan bias was charged against the Elections Committee. Volume I, section 795.

## (151) Examination in Election Cases.—Rules of Evidence.

- The House has declared that an election committee should act as a judicial body, according to the rules of law. Volume I, section 635.
- Complaint in the Smoot investigation that the rules of evidence were not adhered to by the Senate committee. Volume I, section 481.
- Instance wherein the House referred to an elections committee, considering a particular case, a report of a joint committee incidentally referring to said case. Volume **I**, section **607**.
- Criticism and discussion as to latitude of inquiry permitted in a committee's investigation of the right of a Senator to his seat. Volume **I**, section **693**.

#### (152) Examination in Election Cases.—In General.

- In a case where there were no credentials, the House, in examining as to prima facie right, declined to permit the election returns to be considered by the committee. Volume I, section 559.
- An elections committee having reported as to one feature of a contest, the House discharged the committee from further consideration of that portion of the case. Volume **I**, section **622**.
- Instance wherein the report of the Elections Committee was overruled by the House. Volume I, section 829.
- An instance wherein the House decided on its own initiative an election case pending before the Committee on Elections. Volume I, section 462.
- Two committees of the House having adjudged a Member-elect to be ineligible to membership in the House of Representatives, and the House having twice refused to seat him, the committee a third time declared him to be ineligible, but did not consider it necessary to recommend a resolution to that effect. Volume **VI**, section **59**.
- Instance wherein the time permitted by the rules in which the election committees of the House shall make final report on contested-election cases was extended by resolution. Volume **VI**, section **185**.
- The House and its committees are not to be considered boards of recount, and returns made by boards, charged with that duty by the State in which the election is held, are presumed correct until impeached by proof of irregularity or fraud. Volume **VI**, section **164**.

## (152) Examination in Election Cases.—In General—Continued.

Neither Congress nor its committees is bound by act of a State judge in a contested election case. Volume VI, section 187.

#### (153) Impeachment Inquiries by.—Basis for.

- Form of resolution authorizing investigation with a view to impeachment. Volume VI, section 513. Form of resolution instructing the Judiciary Committee to examine the charges against Judge Archbald. Volume VI, section 498.
- The impeachment proceedings were set in motion through a resolution introduced by delivery to the Clerk and referred to the Committee on the Judiciary. Volume VI, section 513.
- The investigation into the conduct of Judge Peck was revived by referring to a committee a memorial presented in a former Congress. Volume **III**, section **2364**.
- The House referred to the Committee on Reconstruction the evidence taken by the Judiciary Committee in the first attempt to impeach President Johnson. Volume **III**, section **2408**.
- A Member having risen in his place and impeached Judge Wilfley and offered a resolution providing for an investigation, the House referred the matter to the Judiciary Committee. Volume **VI**, section **525**.
- The House referred the charges made against Judge Hanford to the Judiciary Committee for investigation. Volume VI, section 526.
- In 1892, the House referred to the Judiciary Committee the evidence taken in the Boarman investigation of 1890, as material in a new investigation. Volume **III**, section **2518**.
- A committee of the House having conducted a preliminary inquiry, a special subcommittee was by joint resolution created to further investigate the case with a view to impeachment. Volume **VI**, section **552**.
- Charges having been preferred by a Member of the House, the committee to which the matter was referred reported a resolution providing for the creation of a special committee of investigation. Volume **VI**, section **551**.
- The impeachment of Secretary Belknap was set in motion through the findings of a committee empowered to investigate generally. Volume **III**, section **2444**.
- A committee empowered to investigate generally reported a resolution for the impeachment of Secretary Belknap. Volume **III**, section **2444**.
- In the investigation of 1856 the Judiciary Committee made a report favoring impeachment on the strength of memorials and without the power to compel testimony being given by the House. Volume III, section 2496.
- The Watrous investigation of 1857 was limited in its scope by the withdrawal from the Judiciary Committee of a memorial containing certain charges. Volume **III**, section **2497**.

## (154) Impeachment Inquiries by.—Rules of Evidence.

- In the first investigation of the conduct of President Johnson the committee relaxed the strict rules of evidence. Volume III, section 2403.
- The most liberal latitude was allowed in the examination of witnesses before the committee which investigated the conduct of Judge Blodgett. Volume **III**, section **2516**.
- The inquiry of 1890 into the conduct of Judge Boarman was conducted according to the established rules of evidence. Volume **III**, section **2517**.
- An opinion of the Judiciary Committee that a person under investigation, with a view to impeachment may not be compelled to testify. Volume **III**, section **2514**.
- The rule as to the pertinency of evidence to the charges was enforced in the investigation of Judge Swayne's conduct. Volume **III**, section **2471**.
- In the Watrous investigation of 1860 the Judiciary Committee, without special leave, considered the evidence and reports in preceding Congresses relating to this case. Volume III, section **2499.**

## INDEX-DIGEST

## **COMMITTEES**—Continued.

#### (154) Impeachment Inquires by.—Rules of Evidence—Continued.

The House sometimes continues an investigation begun in a preceding Congress with a view to an impeachment, making use of the former report and the testimony already taken. Volume III, section 2029.

#### (155) Impeachment Inquiries by.-Ex Parte.

- In Judge Peck's case the committee proceeded on the theory of an ex parte inquiry. Volume III, section 2366.
- The investigation into the conduct of Judge P. K. Lawrence in 1839 was entirely ex parte. Volume III, section 2494.
- In the Watrous investigation of 1860 the Judiciary Committee proceeded ex parte. Volume **III**, section **2499**.
- The first investigation of President Johnson's conduct was conducted ex parte and in executive session. Volume III, section 2403.
- It does not appear that President Johnson sought to be represented before the committee making the first investigation. Volume **III**, section **2403**.
- The second investigation of the conduct of President Johnson was ex parte. Volume III, section 2409.

## (156) Impeachment Inquiries by.—Accused Represented.

- In investigating charges of an impeachable offense the committee permitted the accused to be represented by counsel and have process to compel testimony. Volume **III**, section **1736**.
- Judge Peck was not permitted to bring witnesses before the House, but cross-examined, and filed a statement . Volume III, section 2366.
- During the investigation of Judge Thruston with a view to impeachment he was present and crossexamined witnesses. Volume **III**, section **2491**.
- In the investigation of 1852, Judge Watrous, the accused, was permitted to appear before the committee with counsel (footnote). Volume **III**, section **2495**.
- In the investigation of 1857 the committee formally permitted Judge Watrous to file a written explanation and cross-examine witnesses in person or by counsel. Volume III, section 2497.
- The committee which ascertained questionable facts concerning the conduct of Secretary Belknap, gave him opportunity to explain, present witnesses, and cross-examine witnesses. Volume III, section 2445.
- In the Seward investigation the respondent was represented by counsel and in person before the committee. Volume **III**, section **2514**.
- Judge Boarman made a sworn statement or answer to the committee investigation his conduct in 1890, but did not testify. Volume III, section 2517.
- At the investigation of 1892 Judge Boarman testified and was cross-examined before the committee. Volume III, section 2518.
- In the investigation of Judge Ricks the respondent made a statement before the committee and offered testimony in his behalf. Volume **III**, section **2520**.
- In the investigation of Judge Blodgett both the complainants and the respondent were represented by counsel and produced testimony before the committee. Volume **III**, section **2516**.
- In investigating the conduct of Judge Swayne both complainants and accused were permitted to introduce sworn testimony. Volume III, section 2470.
- In the investigation of the conduct of Judge Swayne the accused was present in person with counsel and argued his own case. Volume **III**, section **2470**.
- In the second investigation Judge Swayne testified on his own behalf and cross-examined. Volume III, section 2471.
- In investigating the conduct of Judge Archbald, the Judiciary Committee, by resolution, extended to the accused permission to be present with counsel and cross-examine witness. Volume **VI**, section **498**.

## PRECEDENTS OF THE HOUSE OF REPRESENTATIVES

#### COMMITTEES—Continued.

# (156) Impeachment Inquiries by.—Accused Represented—Continued.

- The special committee authorized to conduct the investigation held hearings at which Judge Louderback appeared in person and by counsel. Volume VI, section 514.
- In the investigation into the conduct of Judge Wilfley, he appeared before the committee and testified under oath. Volume **VI**, section **525**.
- During the investigation of Judge Hanford with a view to impeachment, he was represented by counsel who cross-examined witnesses and produced evidence in his behalf. Volume **VI**, section **526**.
- During the investigation of Judge Wright with a view to impeachment he was permitted to appear before the committee with counsel. Volume **VI**, section **528**.

## (157) Impeachment Inquiries by.—Before Subcommittees, etc.

- Form of resolution providing for an investigation by the Judiciary Committee and authorizing a subcommittee to exercise powers delegated to the committee. Volume VI, section 530.
- A committee charged with an investigation looking to impeachment delegated the inquiry to a subcommittee. Volume VI, section 528.
- The closing arguments in the Swayne investigation were heard before the subcommittee which had taken the evidence. Volume **III**, section **2471**.
- A subcommittee, with power to send for persons and papers, was sent to Louisiana to investigate the conduct of Judge Durel. Volume **III**, section **2508**.
- A subcommittee visited Louisiana and took testimony against and for Judge Boarman. Volume III, section **2517**.
- The Member who lodged charges against Judge Boarman conducted the case against him before the subcommittee. Volume III, section 2517.
- The committee investigating Judge Swayne took testimony in the judge's district, as well as in Washington. Volume III, section 2470.
- A witness having refused to testify before a subcommittee was arrested and detained in custody. Volume VI, section 531.
- The report of a subcommittee was disregarded and was not included as a part of the report of the committee to the House. Volume VI, section 525.
- The report of the subcommittee, while recommending the discontinuance of impeachment proceedings against Judge Hanford, declared him to be disqualified for his position and recommended acceptance of his resignation. Volume **VI**, section **526**.

#### (158) Impeachment Inquiries by.—In General.

- Instance wherein a special committee was created for the purpose of instituting an inquiry and drafting articles of impeachment if found to be warranted by the circumstances. Volume **VI**, section **550**.
- Instance wherein a special committee of investigation was authorized to sit after adjournment of the current Congress and report to the succeeding Congress. Volume **VI**, section **550**.
- A joint resolution created a select committee (in effect a commission), composed of Members of the House, and authorized it to report to the succeeding Congress. Volume VI, section 544.
- A Committee was authorized to send for persons and papers and to administer oaths in an investigation delegated to it by the House. Volume **VI**, section **536**.
- A select committee visited various States and took testimony. Volume VI, section 544.
- In the first attempt to impeach President Johnson the investigation was made by the Judiciary Committee. Volume **III**, section **2400**.
- The second and successful proposition to impeach President Johnson was reported from the Committee on Reconstruction. Volume **III**, section **2409**.
- The House referred the charges made against Judge Lawrence in 1839 to a select committee instead of to the Judiciary Committee. Volume **III**, section **2494**.
- In the Watrous investigation of 1856 the Judiciary Committee, following precedents, reported the evidence, but made no specific charges. Volume **III**, section **2496**.

- (158) Impeachment Inquiries by.—In General—Continued.
  - An instance wherein a committee charged with the investigation reported articles with the resolution of impeachment. Volume **III**, section **2514**.
  - The resolution impeachment Judge Swayne was reported from a divided committee. Volume III, section 2470.
  - Following the Chase precedent the committee refrained from given their reasons for concluding that Judge Peck should be impeached. Volume III, section 2365.
  - In reporting in favor of impeaching Judge Peck the committee submitted transcripts of testimony. Volume **III**, section **2365**.
  - Under the parliamentary law witnesses in an impeachment trial may be examined by a committee. Volume III, section 2161.
  - The question as to whether or not testimony in an impeachment trial might be taken by a committee of the Senate. Volume III, section 2217.
  - Two of the seven members of the committee for the Chase investigation were from the number opposing the investigation. Volume **III**, section **2342**.
  - An official against whom charges of impeachment were pending asked leave and was allowed to file an answer. Volume VI, section 537.
  - A committee of the House by majority report held a commissioner of the District of Columbia not to be a civil officer subject to impeachment under the Constitution. Volume VI, section 548.
  - A vacancy on a special committee created by joint resolution was filled by a further joint resolution. Volume **VII**, section **552**.

#### (159) Reports of.—Authorization of.

Committees can only agree to a report acting together. Volume IV, section 4584.

Committees can only agree to a report acting together. Volume VIII, section 2220.

- No committee report is valid except what has been agreed to in committee actually assembled. Volume IV, sections 4540, 4583.
- In a committee a majority vote, a quorum being present, is sufficient to authorize a report, even although later by action of absentees those signing minority views outnumber those who voted for the report. Volume **IV**, section **4585**.
- A report of a committee is sometimes authorized by the affirmative votes of less than a majority of the whole committee, some Members being silent or absent. Volume II, sections **985**, **986**.
- A report sustained by a vote of a majority of the committee is not impeached by the fact that a less number sign it. Volume II, section 1091.
- A report of a committee is not necessarily signed by all of those concurring in it. Volume **II**, section **1274**.
- The majority of a committee do not always sign the report, but the minority views are subscribed by those submitting them. Volume **IV**, section **4671**.
- A report signed by a majority of a committee is valid, although a necessary one of that majority may not concur in all the statements. Volume **IV**, section **4587**.
- Four members of committee composed of nine having been authorized by the committee to submit to the House a report a question arose as to whether or not the matter submitted by the four was the report of the committee. Volume **IV**, section **4597**.
- A committee having authorized one report, and then after reconsideration having authorized another, the House, when both reports were offered, voted to receive the first. Volume **IV**, section **4596**.
- Objection being made that a report has not been properly authorized by a committee and there being doubt as to the validity of the authorization, the question as to the reception of the report is submitted to the House. Volume **IV**, sections **4588–4591**.
- Instance wherein the majority of a committee agreed on a report, but disagreed on the facts necessary to sustain the report. Volume I, section 819.

#### (159) Reports of.—Authorization of—Continued.

- A bill improperly reported from a committee is not entitled to its place on the Calendar. Volume **IV**, section **3117**.
- The Speaker, being satisfied of the correctness of the authorization of a report, may decide that it shall be received. Volume **IV**, sections **4592**, **4593**.
- It being shown that a majority of a committee had met and authorized a report, the Speaker did not heed the fact that the meeting was not regularly called. Volume **IV**, section **4594**.
- The validity of a committee's action in reporting a bill may not be questioned after actual consideration of the bill has begun in the House. Volume **IV**, section **4599**.
- The House having voted to consider a report, it is too late to question whether or not the report has been made properly. Volume **IV**, section **4598**.
- Additional members of a committee having been authorized but not appointed, it is in order for the committee to report as usual. Volume **IV**, section **4595**.

## (160) Reports of.—When a Committee is Unable to Authorize.

Instance wherein a committee, unable to agree, reported this fact to the House, and it became a basis for action. Volume I, section 364.

- A committee being unable to reach a decision, this fact was reported with accompanying minority views. Volume II, section 945.
- A committee, being equally divided on a question of impeachment, authorized the chairman to report the evidence and two resolutions, representing, respectively, the two opinions dividing the committee. Volume **IV**, section **4664**.
- In the Watrous investigation of 1857, the committee being equally divided, reported the evidence and two propositions, each supported by minority views. Volume **III**, section **2497**.
- In the first attempt to impeach President Johnson the committee reported the testimony, and also majority and minority arguments. Volume **III**, section **2403**.
- A committee being unable to agree on a recommendation for action, may submit a statement of this fact as their report. Volume **IV**, sections **4665**, **4666**.
- Instance wherein a committee, being equally divided, reported to the Senate its inability to present a proposition for action. Volume **I**, section **347**.
- Instance wherein a committee, being equally divided, reported to the Senate its inability to present a proposition for action. Volume **I**, section **347**.
- An instance where a Senate committee notified the Senate of its inability to report a bill. Volume **IV**, section **4666**.
- An elections committee being curiously confused as to its majority and minority conclusions, the House disregarded both. Volume I, section 819.

## (161) Reports of.—Views of the Minority.

- The minority of a committee may not make a report or present a proposition of legislation, but in later years the rules have given to them the right to file views to accompany the report. Volume **IV**, sections **4601–4605**.
- Minority views accompany reports of committees as a matter of right, but unless filed simultaneously with the report, may be presented only by consent of the House. Volume **VIII**, section **2231**.
- Unless filed with the report, minority views may be presented only by the consent of the House. Volume IV, section 4600.
- Evolution in House and Senate of the practice of filing minority views with reports of committees. Volume **IV**, sections **4601–4605**.
- Minority view were not permitted previous to 1822, but the present practice began to develop soon after that date. Volume IV, sections 4608-4618.
- The report of the Select Committee on the Bank of the United States submitted to the House in 1832 was accompanied by minority views and individual views. Volume **IV**, section **4474**.

## (161) Reports of.-Views of the Minority-Continued.

- Minority views were filed in 1834 by members of the committee appointed to investigate the affairs of the Bank of the United States. Volume III, section 1732.
- Discussion in the Senate on the presentation of minority views. Volume **IV**, sections **4617**, **4618**. Members of a committee sometimes submit individual views in addition to the regular minority views. Volume **IV**, section **4671**.
- Minority views may accompany the report of a subcommittee made to the committee. Volume III, section 1801.
- A resolution accompanying minority views has no standing thereby, but must be offered by a Member on the floor. Volume **IV**, section **4606**.
- Views of the minority may not include transcripts of testimony or other matters not strictly in the nature of argument. Volume **IV**, section **4607**.
- Instance wherein the minority of an elections committee recommended declarations as to the question in issue. Volume **I**, section **819**.
- A minority of a committee, as a question of privilege, having charged the committee with neglect of duty, it was held that the minority, not being competent to make a report, might not thus present a question of privilege. Volume **IV**, section **4619**.
- It is not in order for the minority to present to the House the records of a committee to show that the committee is disregarding its duty. Volume **IV**, section **4619**.

## (162) Reports of.—To be in Writing.

All bills, petitions, or memorials or resolutions reported from a committee shall be accompanied by reports in writing, which shall be printed. Volume **V**, section **5647**.

Reports of committees are required to be submitted in writing. Volume IV, section 4652.

- While a rule requires that every bill reported from a committee shall be accompanied by a written report the sufficiency of that report is passed on by the House and not the Speaker. Volume **IV**, section **4653**.
- The House always insists that reports on bills, resolutions, petitions, and memorials shall be in writing. Volume IV, section 4655.
- A verbal statement may not be received in the House as the report of a committee. Volume IV, section 4654.
- It is for the House and not the Speaker to decide as to the sufficiency of a report made in writing by a committee. Volume **II**, section **1339**.

#### (163) Reports of.—Form of.

Forms of written reports submitted by committees (footnote). Volume **IV**, section **4652**. Form of a report by a joint committee. Volume **V**, section **7075**.

An example of a joint report signed by Members of the two Houses. Volume III, section 1953.

Bills reported without indication of changes proposed in existing law are automatically recommitted to the respective committees reporting them. Volume VIII, sections 2237, 2250.

- Although a bill proposed but one minor and obvious change in existing law, the failure of the report on the bill to indicate this change by typographical device, was held to be in violation of the rule. Volume **VIII**, section **2236**.
- The rule requiring comparative prints in reports on measures repealing existing law while effective as to substantive legislative provisions reported in general appropriation bills is not otherwise applicable to reports from the Committee on Appropriations and does not extend to changes in paragraphs, merely carrying stated appropriations. Volume **VIII**, section **2241**.
- A committee having reported a public bill grouping together the authorization of several distinct works, all within the jurisdiction of the committee, it was held that no point of order could be sustained when the bill came up in Committee of the Whole. Volume **IV**, sections **4656**, **4657**.

## PRECEDENTS OF THE HOUSE OF REPRESENTATIVES

#### COMMITTEES—Continued.

## (163) Reports of.—Form of—Continued.

- A committee having reported a private bill grouping together a series of claims, each belonging to the jurisdiction of the committee, it was held that no point of order would be sustained when the bill came up in Committee of the Whole. Volume **IV**, section **4784**.
- A bill reported from a committee in a new draft takes a new number. Volume **IV**, section **3382**. A general investigation having been conducted by subcommittees, the several reports were made
- to the committee and appended to its general report. Volume **III**, section **1801**.

## (164) Reports of.—Relation of, to Action by the House.

- The report of a committee is in the nature of an argument or explanation, and does not by itself come before the House for amendment or other action. Volume **IV**, section **4674**.
- A committee may report a bill to the House with no recommendation for action. Volume IV, sections 4661, 4662.
- Although the report of a committee may not contain a proposition for action, the House may predicate action upon it. Volume **IV**, section **4665**.
- A committee may submit a report which does not contain a recommendation of action, and the House may agree to such report, in which case it appears in the Journal. Volume **IV**, section **4660**.
- The report of a Select Committee on the Conduct of the Speaker was voted on by the House, although it contained no order or resolution, and was spread on the Journal without direction of the House. Volume **II**, section **1364**.
- The House may by vote agree to the report of a committee, in which case it appears in the Journal. Volume IV, section 4675.
- Instance wherein a privileged report, which presented facts and conclusions, but no legislative proposition, was read to the House. Volume **IV**, section **4663**.
- A committee may make several reports on the same general subject. Volume IV, section 4669.
- Instance wherein a committee submitted a report on one feature of a bill with recommendation that it be referred to another committee for examination as to another feature. Volume **IV**, section **4658**.
- A committee having jurisdiction of the subject may originate a bill and report that bill adversely. Volume **IV**, section **4659**.

### (165) Reports of.—Presentation to the House.

- When a committee concludes consideration of a bill a motion to rise and direct the chairman to report is in order. Volume **IV**, section **4667**.
- The report of a committee is regularly read and agreed to in committee and a member of the committee is ordered to report it to the House. Volume **IV**, section **4668**.
- A committee may order its report to be made by the chairman or by any other of its members. Volume IV, section 4669.
- It has been the usage since the early days for committees to report through any Member whom they may select. Volume **IV**, section **4526**.
- A member of the minority party on a committee is sometimes ordered to make the report. Volume **IV**, section **4672**.
- Instance in the Senate wherein a member of the minority portion of a committee was directed by major vote on the committee to report a bill. Volume **IV**, section **4673**.
- The chairman of a committee having made a report to the House in accordance with the instruction of his committee may not withdraw it except by consent of the House. Volume **IV**, section **4690**.
- Bills from a committee having leave to report at any time must be reported from the floor of the House and not by filing them with the Clerk. Volume **IV**, section **3146**.
- Reports of committee, except privileged reports, are submitted to the House by delivering them to the Clerk. Volume **IV**, section **4620**.

## (165) Reports of.—Presentation to the House—Continued.

- Instance wherein a committee empowered to sit during recess was directed to file its report with the Clerk of the House. Volume **III**, section **1741**.
- The House sometimes orders a committee's report to be made in recess by handing it to the Clerk of the House. Volume **IV**, sections **4676**, **4677**.
- Proportion of bill reported by committees and passed by the House (footnote). Volume IV, section 3365.
- While a privileged bill reported by delivery to the Clerk through the basket thereby forfeits its privilege, it may be at any time reported from the floor and is then privileged for immediate consideration. Volume **VIII**, section **2233**.

## (166) Reports of.—Privileged by Rule.

- The Committees on Rules, Elections, Ways and Means, Rivers and Harbors, Public Lands, Territories, Enrolled Bills, Invalid Pensions, Printing, and Accounts may report at any time on certain matters. Volume **IV**, section **4621**.
- The Committees on Rules, Elections, Ways and Mean, Appropriations, Rivers and Harbors, Public Lands, Territories, Enrolled Bills, Invalid Pensions, Printing, and Accounts may report at any time on certain matters. Volume **VIII**, section **2251**.
- General appropriation bills with Senate amendments reported back to the House from the Committee on Appropriations are privileged and are subject to motions authorized by the Committee. Volume VIII, section **3187**.
- Form of special order conferring upon a bill for the current session the status enjoyed by bills reported from committees having leave to report at any time. Volume **VII**, section **841**.
- In exercising the right to report at any time committees may not include matters not specified by the rule as within the privilege. Volume **IV**, section **4622**.
- In exercising the right to report at any time committees may not include matters not specified by the rule as within the privilege. Volume **VIII**, section **2286**.
- The right of a committee to report at any time carries with it the right to have the matter reported considered. Volume **IV**, sections **3142–3144**.
- A bill reported by a committee under its right to report at any time remains privileged for consideration until disposed of. Volume **IV**, section **3145**.
- In the early practice the privilege of the Committee on Rules was specially given for each Congress. Volume IV, section 4650.
- A report from the Committee on Rules, though highly privileged, is not in order after the House has voted to go into Committee of the Whole. Volume **V**, section **6781**.
- Legislative propositions relating to subjects within the jurisdiction of other committees are not privileged when reported by the Committee on Accounts because involving disbursements form the contingent fund. Volume **VIII**, section **2300**.
- The privilege of the Committee on Enrolled Bills to report at any time has been long confined to the reporting of enrolled bills. Volume **IV**, section **4646**.
- Construction of the rule giving privilege to the Committee on Public Lands, Volume IV. section 4633.
- The rule giving privilege to reports from the Committee on Public Lands permits the including of matters necessary to accomplishment of the purposes for which privilege is given. Volume **IV**, sections **4637–4639**.
- The words "raising revenue" in the rule giving privilege to the Ways and Means Committee are broadly construed to cover bills relating to the revenue. Volume **IV**, section **4624**.
- The week's time required to make a resolution of inquiry privileged is seven days, exclusive of either the first or last day. Volume **III**, sections **1858**, **1859**.
- A committee not having reported a resolution of inquiry within the time fixed by the rule the House may reach the resolution only by a motion to discharge the committee from its consideration. Volume **III**, section **1865**.

## PRECEDENTS OF THE HOUSE OF REPRESENTATIVES

#### COMMITTEES—Continued.

## (167) Reports of.—On Matters of Privilege.

- A committee being intrusted with the examination of a question of high privilege a broad construction was given in favor of the privileged character of its reports. Volume **III**, section **2550**.
- A verbal report as to progress by a committee in an impeachment investigation was offered as privileged. Volume **III**, section **2402**.

#### (168) Reports of.—Directions by the House as to.

- A motion directing a committee of the House to report a matter before them is not in order, such motion having no privileged place in the order of business. Volume **IV**, section **4692**.
- A report having been ordered to be made by a committee, but not being made within a reasonable time, a resolution directing the report to be made was decided to be privileged, Volume **III**, section **2609**.
- On a motion to commit with instructions, the instructions may not authorize a committee to report at any time, as such authorization would constitute a change of the rules. Volume **V**, sections **5543**, **5544**.
- The House sometimes fixes a date before which a committee shall report. Volume III, section 1731.
- The House may direct a committee to withdraw immediately and bring in a bill. Volume **IV**, sections **4540**, **4687**.
- The House has instructed a committee to report forthwith a bill in certain, exactly specified phraseology. Volume IV, section 4688.
- The House may direct a committee to submit its journal to the House, but the proper method seems to be by a motion to recommit the pending report with instructions to incorporate in it the desired record. Volume **IV**, sections **4680**, **4681**.
- The House sometimes orders the journal of a committee to be printed with the report. Volume **IV**, sections **4682–4686**.
- It is in order to move to recommit with instructions to the committee to report "forthwith" a certain proposition, but instructions that the report be made on a certain day in the future involve a different principle. Volume **V**, sections **5548**, **5549**.
- A bill may be committed with instructions that it be reported "forwith," and in such a case the chairman of the committee to which it is committed makes a report at once, without awaiting action of the committee. Volume **V**, sections **5545–5547**.
- A bill having been recommitted by the chairman, was held to be subject to the point of order that the committee had not considered it. Volume **IV**, section **4691**.
- A question as to whether or not a committee in its report has violated its instructions is passed on by the House, and not the Speaker. Volume **II**, section **1338**.
- The Speaker may not rule out a report because the committee have failed to comply with their instructions in relation to it. Volume **IV**, section **4689**.
- When a committee had made a report which exceeded its instructions the Speaker ruled out the excess portion but permitted the remainder of the report to stand. Volume **IV**, section **4404**.

#### (169) Reports of.—Action on, in the House.

- Bills reported from committees are distributed to three calendars, there to await action by the House. Volume VI, section 742.
- Amendments reported by a committee are acted on before those offered from the floor. Volume **V**, section **5773**.
- The rule that amendments shall be germane applies to amendments reported by committees. Volume **V**, section **5806**.

#### (169) Reports of.—Action on, in the House—Continued.

- While a committee may report a bill embracing different subjects, it is not in order during consideration in the House to introduce a new subject by way of amendment. Volume **V**, section **5825.**
- Form of special orders for assigning a day for consideration in the House of bills reported from a certain committee. Volume IV, sections 3252, 3253.
- Two days having been assigned a committee generally for consideration of its business in the House, it was held that they should be days on which public business would be in order. Volume **IV**, section **3200**.
- A special order having assigned a certain day for such business as a certain committee may present, the committee may call up its own bills, wherever they may be, whether in the committee or on the calendars. Volume **IV**, section **3199**.

#### (170) Reports of.—In General.

- Bills reported from committees shall be accompanied by reports which shall be printed. Volume **VIII**, section **2783**.
- The House has no information relative to proceedings of a committee not officially reported by direction of the committee. Volume **VII**, section **1015**.
- The validity of a committee's action in reporting a bill may not be questioned after actual consideration of the bill has begun in the House. Volume **VIII**, section **2225**.
- Summaries showing number of bills introduced, number of reports submitted by committees, number of laws enacted, and number of acts of Congress declared unconstitutional by the Supreme Court. Volume **VII**, section **1028**.
- Members indicted by the report of a committee were allowed to file written statements to be printed with the report. Volume II, section 1275.
- The Committee of the Whole may not grant authority to a standing committee to amend its report or order the reprint of a bill. Volume **IV**, section **4711**.
- The charge that a committee has reported a bill containing items of appropriation not in order under the rules does not present a question of privilege. Volume **III**, section **2608**.
- The premature publication of a paper as the report of a committee was by permission of the House investigated by that committee. Volume **III**, section **2611**.
- The rules contemplate that a committee may report a matter to the House for printing and recommitment. Volume **V**, section **5647**.

# (171) Discharge of.—From Consideration of Legislation Under the New Rule. See also "Discharge."

Form and history of Section 4 of Rule XXVIII. Volume VII, section 1007.

- Any Member may file with the Clerk a motion to discharge a committee from the consideration of a public bill referred 30 days prior. Volume **VII**, sections **1007**, **1008**.
- A motion may also be filed to discharge the Committee on Rules from the consideration of special orders referred to that committee seven days prior. Volume **VII**, section **1007**.
- Motions to discharge committees are signed at the Clerk's desk during the session of the House and not otherwise. Volume VII, sections 1008, 1009.
- The time required after reference to calendar before motion to discharge may be presented does not begin to rule until committee is appointed and organized. Volume **VII**, section **1019**.
- Those filing motions to discharge committees may notify Members either from the floor or by letter. Volume **VII**, section **1003**.
- The rule providing for motions to discharge committees does not authorize signature of such motions by proxy. Volume **VII**, section **1014**.
- Signatures to a motion to discharge committees are not made public until the requisite number have signed and the motion appears in the Journal and Record. Volume VII, section 1008.

- (171) Discharge of.—From Consideration of Legislation Under the New Rule—Continued.
  - A motion to discharge a committee from the consideration of a bill applies to the bill as referred to the committee and not as it may have been amended in the committee. Volume **VII**, section **1015**.
  - When a majority of the membership of the House has signed a motion it is entered on the Journal and referred to the Calendar of Motions to discharge committees. Volume VII, section 1007.
  - On the second and fourth Mondays motions to discharge committees conforming to the requirements of the rule are privileged and take procedence of business merely privileged under the general rules of the House. Volume **VII**, section **1011**.
  - After the motion has been on the calendar seven days any signer may call it up for consideration on second or fourth Mondays and the House proceeds to its consideration; if agreed to, any Member may move the immediate consideration of the bill which shall remain the unfinished business until disposed of. Volume **VII**, section 1077.
  - When called up under the rule a motion to discharge a committee is of the highest privilege and the Speaker declines to recognize for any matter not directly related to the proceedings. Volume **VII**, section 1010.
  - The motion to discharge a committee has been held to take precedence of a motion to suspend the rules. Volume **VII**, section **1018**.
  - Recognition to call up motions from the Discharge Calendar is granted in the order in which entered on the calendar. Volume **VII**, section **1018**.
  - Bills called up under motions to discharge committees from their further consideration are read by title only. Volume **VII**, section **1019a**.
  - If a motion to discharge the Committee on Rules prevails the House immediately votes on the adoption of the special order and if decided in the affirmative proceeds at once to its execution. Volume **VII**, section **1007**.
  - Debate on the motion to discharge a committee is limited by the rule and the Speaker is constrained to deny recognition for requests to extend the time. Volume **VII**, section **1010**.
  - Division of the time for debate under the rule is in accordance with the attitude of Members on the pending motion and party lines are not recognized. Volume **VII**, section **1010**.
  - The proponents of a motion to discharge a committee are entitled to open and close debate thereon. Volume VII, section 1010a.
  - A motion to discharge a committee having been agreed to, its proponents are entitled to prior recognition in debate and for allowable motions to expedite consideration. Volume **VII**, section **1012.**
  - A member calling up a bill from the Discharge Calendar is precluded from making a point of order against it. Volume **VII**, section **1020**.
  - The House having discharged a committee under the former rule, it was held that the proper motion for consideration was, if a House Calendar bill, that the House proceed to immediate consideration; if a Union Calendar bill, that the House resolve into Committee of the Whole to consider the bill. Volume **VII**, section **1021**.
  - The requirement that a bill be considered in Committee of the Whole is not waived by the fact that the standing committee having jurisdiction has been discharged from consideration, and the bill is not on the calendar. Volume **VII**, section **1021**.
  - The House (overruling the Speaker) held the motion discharging a committee from the consideration of a bill to be of higher privilege on suspension day than the motion to resolve into Committee of the Whole for the consideration of revenue or appropriation bills. Volume **VII**, section **1012**.
  - Bills taken up for consideration from the discharge calendar are not subject to the prohibition provided by section 2 of rule XXI interdicting consideration of appropriations not reported by the Committee on Appropriations. Volume **VII**, section **1019a**.

- (171) Discharge of.—From Consideration of Legislation Under the New Rule—Continued.
  - A bill to amend the Volstead Act by providing for the sale and taxation of beer was held not to be a bill "substantially the same" within the purview of section 4 of Rule XXVII as a resolution proposing the repeal of the eighteenth amendment. Volume **VII**, section **1013**.
  - After any perfected motion to discharge has been acted on, no motion to discharge committees from the consideration of the same or any similar measure shall be considered that session and any others which may have been filed shall be stricken from the calendar. Volume **VII**, section **1007**.
  - Form of resolution providing for consideration of a bill taken from the Committee on Rules under motion to discharge and providing for consideration of a bill adversely reported by the committee to which it was referred. Volume **VII**, section **1012**.

#### (172) Discharge of.—In General.

- A motion to discharge a committee from the consideration of an ordinary legislative proposition is not privileged. Volume **IV**, section **4693**.
- The House has declined to give privilege to a motion to discharge a committee from the consideration of an ordinary matter of legislation. Volume **IV**, section **3533**.
- On the second and fourth Mondays motions to discharge committees conforming to the requirements of the rule are privileged and take precedence of business merely privileged under the general rules of the House. Volume **VII**, section **1011**.
- A motion to take up a bill, from the consideration of which a committee has been discharged, under the former rule, being rejected, the motion was held not to be again in order on the same Monday, but to retain its privilege, and be admissible on a subsequent first or third Monday. Volume **VII**, section **1022**.
- In the Senate a motion to discharge a committee may be made and considered in the regular order (footnote). Volume **IV**, section **4693**.
- It is in order to move to discharge a committee from the consideration of a proposition involving a question of privilege. Volume **III**, section **2709**.
- Motions to discharge committees from consideration of questions privileged under the Constitution, as the right of a Member to his seat or the right to consider a vetoed bill, frequently have been held in order. Volume **VIII**, section **2316**.
- A motion to suspend the rules may include in its provisions both the discharge of a committee from the consideration of a bill and the final passage of it. Volume **V**, section **6850**.
- Except in sessions ending by law, business admissible on the last six days of a session is not in order until the concurrent resolution providing for adjournment has passed both Houses. Volume **VII**, section **1022**.
- A motion to discharge a committee from the consideration of a contested-election case presents a question of the highest privilege. Volume **III**, section **2585**.
- A resolution of inquiry not being reported back within one week, a motion to discharge the committee from the consideration of it presents a privileged question. Volume **III**, sections **1866– 1870**.
- At the expiration of a week a motion to discharge a committee from the consideration of a resolution of inquiry is privileged, although the resolution may have been delayed in reaching the committee. Volume **III**, section **1871**.
- The motion to discharge a committee from the consideration of a resolution of inquiry is not debatable. Volume **III**, section **1868**.
- A motion to discharge a committee from the consideration of a matter, when in order, is not debatable. Volume **IV**, section **4695**.
- It is in order to lay on the table a motion to discharge a committee. Volume V, section 5407.

#### (172) Discharge of.—In General—Continued.

- The question of consideration may not be demanded against a motion to discharge a committee. Volume **V**, section **4977**.
- A request of the Senate for the return of a bill, no error being alleged, does not make in order a motion in the House to discharge the committee having possession of the bill. Volume **IV**, section **4694**.
- The Senate having requested the return of a bill which, with amendments, has reached the stage of disagreement, a motion to discharge the House committee and return the bill was treated as privileged. Volume **IV**, section **3475**.

## (173) Motions Authorized by.—In General.

- Although a committee must authorize the calling up of a Senate bill directly from the Speaker's table, the actual motion need not be made by one of the committee. Volume **IV**, section **3100**.
- The Speaker may, upon statements from the chairman and other members of a committee, rule that the calling up of a bill has been authorized by a committee. Volume IV, section 3128.
- On the call of committees each bill must be called on authorization of the committee, but in case of dispute as to the authorization the Speaker can not decide as to the fact. Volume **IV**, section **3127**.
- The motion to go into Committee of the Whole House on the state of the Union to consider a particular bill must be authorized by a committee, but the individual Member may move to go in generally. Volume **IV**, section **3138**.
- The unfinished business on a day assigned to a committee goes over to the next day had by the committee. Volume **IV**, section **3306**.

# (174) Motions Authorized by.—For Suspension of the Rules.

- In making motions to suspend the rules individuals have the preference on the first Monday of the month and committees on the third. Volume **V**, section **6790**.
- The motion to suspend the rules on a committee suspension day must be authorized formally and specifically by a committee. Volume **V**, sections **6805–6807**.
- After a motion to suspend the rules has been seconded and debate has begun it is too late to make the point of order that the motion has not been authorized by a committee. Volume **V**, section **6808**.
- On committee suspension days the Speaker has in rare instances called the committees in regular order for motions to suspend the rules, but this method is not required. Volume V, sections 6610, 6811.
- On a committee suspension day a committee may not present a motion to suspend the rules and pass a bill which has not been referred to it. Volume **V**, section **6813**.
- On a committee suspension day a committee may not move to suspend the rules and pass a bill over which it has no jurisdiction. Volume **V**, section **6848**.
- A second not having been ordered on a committee motion to suspend the rules the committee may on a succeeding suspension day withdraw the motion. Volume **V**, section **6845**.

#### (175) The Call of in the "Morning Hour" and "on Calendar Wednesday."

- Wednesdays are set apart for the consideration of unprivileged bills on House and Union Calendars taken up on call of committees. Volume VII, section 881.
- On Wednesdays the call of committees has precedence of a request for unanimous consent. Volume **VII**, section **882**.
- On a call of committees under section 4 or section 7 of Rule XXIV, committees are called seriatim in the order in which they appear in Rule X and not alphabetically. Volume **VI**, section **751**.
- Prior to election of all the committees of the house the call of committees on Calendar Wednesday includes only those committees which have been elected. Volume **VII**, section **925**.

- (175) The Call of in the "Morning Hour" and "on Calendar Wednesday"-Continued.
  - The rule for consideration of bills on the House Calendar on call of committees. Volume **IV**, section **3118**.
  - The call of committees in the morning hour does not necessarily end in sixty minutes. Volume IV, section 3119.
  - A bill taken up during the call of committees may be withdrawn by the committee at any time before amendment or other action which puts it into possession of the House. Volume **IV**, section **3129**.
  - A bill once brought up on call of committees continues before the House in that order of business until finally disposed of. Volume **IV**, section **3120**.
  - A bill must be actually on the House Calendar, and properly there also, in order to be considered in the morning hour. Volume **IV**, sections **3122–3126**.
  - A bill on the Union Calendar may not be brought up on call of committees. Volume VI, section 753.
  - The rule for interrupting a call of committees at the end of sixty minutes. Volume IV, section 3134.
  - The call of committees may be interrupted at the end of sixty minutes by a privileged report as well as by a motion to go into Committee of the Whole. Volume **IV**, sections **3131**, **3132**.
  - Interpretation of the rule of the call of committees in the form existing prior to 1890. Volume **IV**, section **3121**.

## (176) Relations to Conduct of Business on the Floor of the House.

- The chairman of the committee in charge of a bill is entitled at all stages to prior recognition for allowable motions intended to expedite the bill. Volume II, sections 1457, 1458.
- The chairman of the committee which reported a bill is entitled to prior recognition when the Senate amendments thereto are debated. Volume II, section 1452.
- The control of a bill on the floor having devolved on the ranking member of the committee favoring it he resigned his right to the introducer of the bill, who was not a member of the committee. Volume **II**, section **1455**.
- The members of the committee reporting the bill have precedence in the discussion. Volume II, section 1438.
- The House having disagreed to the recommendation of the committee reporting a resolution, the Speaker recognized an opponent of the committee, but not the original proposer of the resolution. Volume **II**, sections **1469–1472**.
- The right of a Member to yield of his time has been modified by the principle that members of the committee reporting the subject are entitled to prior recognition. Volume **V**, section **5028**.
- After the appointment of committees it is not in order to offer for consideration a legislative proposition not reported by a committee. Volume VII, section 2104.

#### (177) Reference to, in Debate.

- It is not in order in debate to refer to the proceedings of a committee unless the committee have formally reported their proceedings to the House. Volume **V**, sections **5080–5083**.
- Instance wherein a committee reported its proceedings, which thereby became a proper subject of debate (footnote). Volume I, section 817.
- Even where the action of a committee is called in question its records may not be produced in the House. Volume **V**, sections **5084**, **5085**.
- It is not in order in debate to refer to a bill not yet reported from a committee. Volume V, section 5053.
- The House condemned as unparliamentary a printed speech for its reflections on Members, committee of the House, and the House itself, and for its reference to alleged occurrences in a committee of the Senate. Volume **V**, section **7017**.

#### (178) Charges Against, etc.

- A charge of unfair and improper action on the part of a committee has been held to involve a question of privilege. Volume **III**, section **2605**.
- A charge that a committee had been inactive in regard to a subject committed to it was decided not to constitute a question of privilege. Volume **III**, section **2610**.
- A committee of the House having been charged with improper conduct, a member of the committee was recognized on a question of personal privilege. Volume **III**, section **2606**.
- An allegation that a committee had refused either to give hearings or allow petitions to be read before it was held to involve no question of privilege. Volume **III**, section **2607**.
- Pending consideration of a question of contempt, the speaker admitted as privileged a resolution relating to the existence of the committee which suggested the proceedings. Volume **III**, section **1685**.
- The charge that the minority views of a committee had been abstracted from the Clerk's office by a Member was investigated as a question of privilege. Volume **III**, section **2603**.

## (179) In General.

- Chairman of committees control the patronage of their respective committees and do not participate in the general distribution. Volume **III**, section **3627**.
- Subsistence expenses of members of committees on official missions are not reimbursed at commuted rates or on per diem allowances but on vouchers for actual expenses. Volume **VI**, section **205**.
- The examination of bills for verbal and technical alterations has been proposed but never adopted by the House as a system. Volume **IV**, section **3369**.
- A temporary committee on accounts, authorized by law, performs the functions of the committee during the time between the expiration of one Congress and the organization of the next. Volume **IV**, section **4328**.
- The Committee of the Whole has been held to be but a committee of the House. Volume **IV**, section **4706**.

A Committee of the Whole may not authorize or appoint a committee. Volume **IV**, section **4710**. Instance wherein a Member of the House was authorized to act as a member of the Elections Committee during the consideration of certain cases. Volume **I**, section **636**.

- Certain committees were increased in size in the Fifty-ninth Congress. Volume IV, section 4467. The House sometimes appoints committees to represent it at public ceremonies. Volume V, sections 7055, 7056. Volume VII, section 3527.
- A committee granted additional powers by special order is limited in the exercise of those powers to matters specified in such order. Volume **VII**, section **780**.

## COMMON CARRIERS.

- Bills pertaining to the regulation of common carriers by water have been considered by the Committee on the Merchant Marine and Fisheries. Volume **VII**, section **1859**.
- Legislation relating to the financing, valuation, operation, and regulation of common carriers is within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1805**.
- Bills relating to trusts and monopolies (except common carriers) come within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1749**.

## COMMON FAME.

- A Member having stated upon the authority of "common rumor" that another Member had been menaced, there was held to be ground for action. Volume **III**, section **2678**.
- A contention that common fame was sufficient basis for the House to entertain a proposition relating to its privileges. Volume III, section 2701.

#### **COMMON FAME.**—Continued.

- Instance wherein the House Ordered an investigation of the conduct of a judge without a statement of charges, but in a case wherein common fame had made the facts known. Volume III, section **2506**.
- It being declared by common fame that Judge Humphreys had joined the foes of the Government, the House voted to investigate his conduct. Volume **III**, section **2385**.
- In the case of Mr. Justice Chase the house, after long debate and a review of precedents, decided to order investigation, although Members could give only hearsay evidence as to the facts. Volume III, section 2342.
- English precedents reviewed in the Chase case on the question of ordering an investigation on the strength of common rumor. Volume III, section 2342.

## COMMONER.

- Provisions of parliamentary law as to trial by impeachment of a Commoner for a capital offense. Volume III, section 2056.
- The Lords may not, under the parliamentary law, proceed by impeachment against a Commoner, except on complaint of the Commons. Volume III, section 2056.

# COMMONS, CONTEMPT.

The power to punish contempt vested in the House of Commons is not conferred by the Constitution upon Congress. Volume VI, section 534.

## COMMONS, IN IMPEACHMENTS.

- Under the parliamentary law of impeachment the Commons, as grand inquest of the nation and as accusers, become suitors for penal justice at the bar of the Lords. Volume **III**, section **2026**.
- The Commons are considered in English practice as having in impeachment cases the function of a grand jury. Volume **III**, section **2004**.
- The Lords may not under the parliamentary law proceed by impeachment against a Commoner, except on complaint of the Commons. Volume III, section 2056.
- The Commons in impeaching usually pass a resolution containing a criminal charge against the accused and direct a member to impeach him by oral accusation before the Lords. Volume III, section 2026.
- In impeaching, the spokesman of the Commons asks that the delinquent be sequestered from his seat or committed or that the peers take order for his appearance. Volume **III**, section **2026**.
- The person impeaching on behalf of the Commons signifies that articles will be exhibited. Volume III, section 2026.
- The presence of the Commons is considered necessary at the answer and the judgment in impeachment cases. Volume **III**, section **2027**.
- The Commons attend impeachment trials in Committee of the Whole or otherwise at discretion and appoint managers to conduct proof. Volume **III**, section **2027**.
- The Commons attend generally in impeachment trials, but not when the Lords consider the answer or proofs or determine judgment. Volume **III**, section **2027**.

#### COMMUNICATIONS.

- (1) From committees of the House.
- (2) From Members.—In general.
- (3) From Members.—In relation to resignations.
- (4) From Members.—Of the other House.
- (5) From the President.
- (6) From other officers of the Government.
- (7) To the President.
- (8) With the other House by message.
- (9) With the other House by committee.
- (10) From citizens.

## PRECEDENTS OF THE HOUSE OF REPRESENTATIVES

## COMMUNICATIONS—Continued.

- (11) Duty of the Speaker as to presenting.
- (12) From foreigners.
- (13) From the House to individuals.
- (14) As to breaches of privilege.
- (15) By telegraph.
- (16) In general.

## (1) From Committees of the House.

- A report of an investigating committee in the form of a letter to the Speaker relating to contempt of a witness was presented as a question of privilege. Volume **III**, section **1697**.
- A telegram from the chairman of a committee making investigations in a distant place addressed to the Speaker and on the subject of contumacious witnesses was held in order as a communication of high privilege. Volume **III**, section **1799**.
- The statutes provide that the House or any one of its committees having jurisdiction may transmit a claim to the Court of Claims for a finding of fact, which shall be transmitted to the House through the Speaker. Volume **IV**, section **3303**.

#### (2) From Members.—In General.

- A communication from a Member relating to a controversy over a subject before the House was laid before the House by the Speaker by unanimous consent. Volume **V**, section **6655**.
- A Member in a letter asking to be excused from committee service gave reasons derogatory to another Member, whereupon it was held that the Journal should record only the fact that the request was made in writing. Volume **IV**, section **2873**.

## (3) From Members.—In Relation to Resignations.

- A Member may resign his seat by a letter transmitted to the House alone. Volume II, sections 1181-1186.
- When a Member resigns directly to the House it is the practice to inform the State executive of the vacancy. Volume I, sections 1187-1192.
- In recent as well as early practice a Member frequently informs the House by letter that his resignation has been sent to the State executive, such letter being presented as a privileged question. Volume **II**, sections **1167–1176**.
- The practice is not uniform as to whether or not a Member's letter of resignation should appear in full in the Journal. Volume **IV**, sections **2868–2872**.

## (4) From Members.—Of the Other House.

- A letter from a Member of the House disclaiming any intention of invading the privileges of the Senate in assaulting a Senator was, after some discussion, read to the Senate. Volume **II**, section **1623**.
- The Speaker laid before the House a letter of explanation from a Senator who was aggrieved by a reference to him personally in a House report. Volume **V**, section **6654**.
- A letter from a Senator read to the House was described but not printed in full in the Journal. Volume **V**, section **6654**.

## (5) From the President.

- The Constitution provides that the President shall from time to time give Congress information of the state of the Union and make recommendations. Volume **V**, section **6612**.
- In 1801 President Jefferson discontinued the custom of making an annual speech to Congress and transmitted the first annual message. Volume **V**, section **6629**.
- Origin of the practice as to the transmission and reception of messages from the President of the United States. Volume **V**, section **6613**.
- President Jackson resisted with vigor the attempt of a committee of the House to secure his assistance in an investigation of his administration. Volume **III**, section **1737**.
- Messages from the President and communications from the heads of Departments and from other sources are referred from the Speaker's table. Volume **IV**, section **3089**.

#### **COMMUNICATIONS**—Continued.

#### (5) From the President—Continued.

An occasion on which the House resolved into the Committee of the Whole pending a reply from the President in response to notification by committee that the House had assembled and was ready to receive any communication he desired to make. Volume **VIII**, section **2318**.

#### (6) From Other Officers of the Government.

- The House decided early in its history that the Secretaries of the President's Cabinet should not be called to give information personally on the floor of the House. Volume **III**, section **1880**.
- Members of the President's Cabinet appear before committees of the House and give testimony. Volume III, sections 1881–1883.
- The Secretary of the Treasury, alone of all the Cabinet, transmits his report directly to Congress (footnote). Volume **V**, section **6652**.
- The Secretary of the Treasury may recommend legislation to Congress, even when his views have not been requested by either House. Volume **V**, section **6652**.
- Estimates of appropriations must be transmitted to Congress through the Secretary of the Treasury (footnote). Volume IV, section 3575.
- The annual estimates of the Secretary of the Treasury for the support of the Government are printed in advance of the assembling of Congress. Volume **IV**, sections **3574**, **3575**.
- Secretary Stanton communicated directly to the House the fact of the President's attempt to remove him. Volume III, section 2408.
- A communications from the General of the Army transmitted directly, instead of through the Secretary of War, was received and referred, although occasioning some criticism. Volume **V**, section **6653**.
- Resolutions of inquiry are delivered under direction of the Clerk. Volume III, section 1879.
- A subordinate officer of the Government to whom the House has directed a resolution of inquiry may respond directly or through his superior. Volume **III**, sections **1908–1910**.
- A letter from the head of an Executive Department, responding to a resolution of inquiry is not printed in full in the Journal, but a chief summary of its contents is printed. Volume **IV**, section **2858**.
- Reports of communications to Congress from bureaus, boards, delegates to conferences, or heads of departments are printed under the direction of the Speaker and are within his discretion unless otherwise provided by law. Volume **VIII**, section **3662**.
- The Senate returned to the Secretary and the Navy an impertinent document transmitted in response to an inquiry. Volume **III**, section **1907**.
- The Senate declines to receive communications from any executive department except through the President unless in response to a resolution of the Senate or in accordance with law. Volume **VIII**, section **3353**.
- The House declines to receive from executive departments communications reflecting upon the House or any Member thereof. Volume VI, section 437.
- Executive communications are addressed to the Speaker and are by him referred. Volume IV, section 3573.
- Communications announcing resignation of employees of the House from statutory offices are read and ordered to be laid on the table. Volume **VI**, section **33**.
- The Speaker may not treat as confidential official communications received from the heads of executive departments. Volume VI, section 434.

# (7) To the President.

- Form decided on by the Two Houses for addressing the President of the United States (footnote). Volume **V**, section **6629**.
- A joint rule formerly prescribed the method of presenting a joint address of the two Houses to the President. Volume **V**, section **6630**.
- In response to the President's annual speech the Speaker, attended by the Houses, used to deliver an address. Volume **V**, section **6629**.

## PRECEDENTS OF THE HOUSE OF REPRESENTATIVES

#### COMMUNICATIONS—Continued.

- (7) To the President—Continued.
  - In the early practice of the House a resolution making a request of the President was taken to him by a committee of Members. Volume **III**, section **1726**.
  - Under the early practice resolutions embodying opinions of the House were presented to the President of the United States by a committee. Volume **II**, section **1542**.
  - The House having investigated charges against General Wilkinson, of the Army, the results were transmitted to the President by the hands of a committee. Volume **III**, section **1727**.
  - Resolutions of inquiry addressed to the President have usually contained the clause "if not incompatible with the public interest," especially when on the subject of the diplomatic affairs. Volume **III**, sections **1896–1901**.
  - In some instances the House has made its inquiries of the President without condition, and has even made the inquiry imperative. Volume **III**, sections **1896–1901**.
  - On request President Johnson furnished to the House the minutes of a meeting of the Cabinet. Volume III, section 1888.
  - President Grant declined to answer an inquiry of the House as to whether or not he had performed any executive acts at a distance from the seat of government. Volume **III**, section **1889**.
  - President Madison declined a conference with a committee of the Senate. Volume **V**, section **6630**.

## (8) With the Other House by Message.

- The manner of delivering and receiving messages between the two Houses was early arranged by a joint rule. Volume **V**, section **6595**.
- One House may correct an error in its message to the other, the receiving House concurring in the correction. Volume **V**, sections **6607**, **6608**.
- When legislation is enacted in secret session, messages are delivered confidentially by committees of Members. Volume **V**, section **7250**.
- When the House desires the testimony of Senators it is proper to ask and obtain leave for them to attend. Volume **III**, sections **1790**, **1791**.
- Testimony affecting a Senator, when taken by a House committee in open session, need not be under seal when transmitted to the Senate. Volume III, section 1851.
- The Senate having requested from the House the testimony taken by a certain investigating committee, the House ordered it communicated in secrecy, with the injunction that it be returned. Volume **III**, section **1855**.
- In declining a conference the Senate by message communicated its reasons for so doing. Volume **V**, section **6313**.
- In instance wherein the Senate disregarded a request for a conference and voted to adhere. Volume **V**, section **6315**.
- A communication from the Senate designating as "untrue" statements made by a Member of the House in debate and requesting action upon the part of the House relative thereto, was respectfully returned to the Senate with a message characterizing it as a breach of privilege. Volume **VIII**, section **2514**.

## (9) With the Other House by Committee.

- The House sometimes appoints a committee to act with a similar committee from the Senate in relation to some question of moment. Volume **I**, section **3**.
- In 1877 the House and Senate appointed committees to act jointly to devise a method of counting the electoral vote. Volume **II**, section **1953**.

# (10) From Citizens.

- The Speaker often presents in regular order or by unanimous consent communications or memorials addressed to the House. Volume **V**, sections **6657–6660**.
- The Speaker has considered it his duty to present the proper communication of a citizen addressed through him to the House on a public matter. Volume **IV**, section **3319**.

## COMMUNICATIONS—Continued.

## (10) From Citizens—Continued.

- A letter from an individual charging an officer of the Army with corruption was considered and an investigation was ordered. Volume III, section 1742.
- Neither by unanimous consent nor by suspension of the rules was the Speaker allowed to present to the House the report of the Peace Congress of 1861. Volume **V**, section **6656**.
- Persons not Members and not claiming to be Members have been permitted to address the House only in early and rare instances. Volume **V**, sections **7296–7301**.

## (11) Duty of the Speaker as to Presenting.

- Petitions, memorials, and other papers addressed to the House may be presented by the Speaker as well as by a Member. Volume **IV**, section **3312**.
- The Speaker has considered it his duty to lay before the House a communication from a suspended consul-general who asked an investigation. Volume **III**, section **1749**.
- The Speaker having made a verbal statement concerning a communication returned by him to the governor of a State, the Journal simply recorded the fact that such a statement was made. Volume **IV**, section **2834**.
- Discussion of the duty of a presiding officer in relation to the presentation of communications. Volume IV, section 3320.

## (12) From Foreigners.

- A communication from a foreigner to the House is properly transmitted through the Executive. Volume **V**, section **6662**.
- A communication to the House from a foreign sovereign was transmitted through the State Department, read to the House, and entered in the Journal. Volume **V**, section **7223**.

#### (13) From the House to Individuals.

- The Speaker having been ordered by the House to communicate a resolution to the last surviving signer of the Declaration of Independence, laid before the House a copy of the letter and it was entered in the Journal. Volume **V**, section **7088**.
- The Speaker having been directed to communicate with relatives of George Washington concerning the removal of his remains, copies of the correspondence were entered in the Journal without special order. Volume **V**, section **7075**.

#### (14) As to Breaches of Privilege.

- It is an invasion of privilege for a Member in debate to read a letter from a person not a Member calling in question the acts of another Member. Volume **III**, section **2686**.
- A communication addressed to the House by an official in an Executive Department calling in question words uttered by a Member in debate was criticized as disrespectful and a breach of privilege. Volume III, section 2684.
- An officer of the Army having written a letter, which was read in the House, falsely impugning the honor of a Member, the House condemned the action as a gross violation of privilege. Volume **III**, section **2686**.
- The House has declared that a communication from a person not a Member criticizing words spoken in debate by a Member should not be received. Volume **III**, section **2683**.
- An "absurd and purposeless" anonymous letter proposing a corrupt bargain to a Member of the House was held by a committee of the House to create no breach of privilege. Volume **III**, section **2702**.

#### (15) By Telegraph.

- A question of privilege may be based on a communication received by telegraph. Volume III, section **2539**.
- A question has arisen in the Senate as to whether or not a telegraphic dispatch might be received as a memorial. Volume **IV**, section **3328**.
- In 1877 the House in the course of an investigation of the recent Presidential election compelled the production of telegrams by an employee of the company having actual custody of them. Volume **III**, section **1696**.

#### COMMUNICATIONS—Continued.

#### (16) In General.

The House disregards anonymous communications. Volume V, section 6661.

- Joint resolutions of State legislatures intended as communications to Congress are treated as memorials. Volume **IV**, section **3312**.
- The Speaker sometimes by unanimous consent lays before the House invitations to it to participate in public ceremonies. Volume **V**, section **7052**.
- A communication or a report being before the House may be debated before any specific motion has been made in relation to it. Volume **V**, sections **4987**, **4988**.
- Only on special occasions are communications addressed to the Speaker recorded in the Journal. Volume IV, section 2835.
- The Record failing to include communications read from the desk and objection being made on that account, the Speaker directed that they be printed in the Record of the following day. Volume **VI**, section **229**.

## COMPACT.

A constituency having violated the understanding on which it came into the Union, was the status of a Member-elect thereby affected? Volume **I**, section **480**.

#### COMPATIBILITY.

Resolution to investigate computability of office of Representative with other offices held by Member, is privileged. Volume VI, section 62.

#### COMPEL, POWER TO.

- Decision by the Supreme Court on the power of Congress to compel testimony. Volume VI, section 341.
- Decision of the Supreme Court on the right of the Senate to subpoena witness and compel testimony. Volume VI, section 346.
- A further decision by the Supreme Court affirming the power of the Senate to compel testimony. Volume VI, section 351.
- The exercise by the Senate of its judicial powers to judge election returns and the qualifications of its members necessarily involves the power to compel testimony. Volume VI, section 347.
- Discussion of the extent of the House's power to compel testimony and the production of books and papers. Volume **VI**, section **400**.
- Decision of the district court on the right of the Senate to compel testimony and the production of papers and records. Volume VI, section 337.
- The power of the Senate to require testimony of witnesses is in no wise inferior to that exercised by a court of justice and includes under comparable circumstances the power to compel attendance. Volume **VI**, section **348**.
- The case of Thomas W. Cunningham, recusant witness, continued. The Senate having sole authority under the Constitution to judge of the election returns and qualifications of its members, may exercise in its own right the incidental power of compelling the attendance of witnesses without the aid of a statute. Volume **VI**, section **349**.
- A Senator declining to heed a summons to appear and testify before a Federal grand jury, the court held that if he failed to obey the subpoena voluntarily the court was without power to compel his attendance. Volume **VI**, section **588**.

#### COMPENSATION.

- (1) Of Members.—Pay, mileage, and stationery.
- (2) Of Members.—Deductions for absence.
- (3) Of Members.—When elected to fill vacancies.
- (4) Of clerks and other employees.
- (5) In general.

## **COMPENSATION**—Continued.

## (1) Of Members.—Pay, Mileage, and Stationery.

The compensation of Speaker and Members. Volume VI, section 201.

- Rate and method of payment of compensation and mileage of Speaker and Members. Volume II, section 1148.
- The Speaker during sessions and the Clerk during recess of Congress certifies to the compensation of Members, and the Speaker certifies as to mileage. Volume **II**, section **1156**.
- The Sergeant-at-Arms disburses the pay and mileage of Members and Delegates. Volume I, section 257.
- Citation of statutes relating to the pay and mileage of Members. Volume II, section 1160.
- A resolution providing compensation for a territorial agent not having a seat on the floor does not present a question of privilege. Volume **III**, section **2596**.
- The statutes provide for Members a mileage of 20 cents a mile going to and coming from each regular session of Congress. Volume II, section 1158.
- The rule provides that "the ascertainment of the travel of Members of the House shall be made by the Committee on Mileage and reported to the Sergeant-at-Arms." Volume **IV**, section **4536.**
- The law relating to mileage of Members applies only to the regular sessions of Congress. Volume II, section 1159.
- An appropriation for mileage of Members at a regular session is authorized by law, although mileage may have been appropriated for a preceding special session. Volume **II**, section **1160**.
- Each Member is allowed \$125 annually for stationery, and the Clerk maintains a stationery room for supplying articles. Volume **II**, sections **1161**, **1162**.

#### (2) Of Members.—Deductions for Absence.

- The statutes provide for deductions by the Sergeant-at-Arms from the pay of a member or Delegate who is absent from the seat without a sufficient excuse. Volume **II**, section **1150**.
- The pay of a Member may be deducted on account of absence. Volume II, section 1153.
- The statutes provide that a Member or Delegate withdrawing from his seat before the adjournment of a Congress shall suffer deductions from his compensation. Volume II, section 1149.
- Instance wherein deductions were made from the salaries of Members because of absence (footnote). Volume **IV**, section **3011**.
- A quorum not being present, a resolution directing the enforcement of the statute relating to deductions from the pay of Members is not in order as a measure to compel the attendance of absentees. Volume **IV**, section **3011**.
- It was held in 1894 that the act of the Sergeant-at-Arms in pursuance of the law for deductions of Members' salaries for absence might not be reviewed on the floor as a question of privilege. Volume **III**, section **2690**.

#### (3) Of Members.—When Elected to Fill Vacancies.

- The question as to the pay of a Member-elect after the beginning of the term of the Congress to fill a vacancy caused by a declination or resignation of effect on the day the term of the Congress began. Volume **II**, section **1155**.
- Conclusions of law as to the time of beginning of compensation of a Member elected to fill a vacancy. Volume I, section 500.
- A Member-elect, who held a commission in the Army and had not taken the oath or his seat in the House, having resigned, a question arose as to when the compensation of his successor should begin. Volume **I**, section **500**.
- The question relating to the compensation of Ernest M. Pollard, in the Fifty-ninth Congress. Volume II, section 1155.
- The question relating to the compensation and term of service of Charles H. Page, in the Fortyninth Congress. Volume II, section 1206.

#### **COMPENSATION**—Continued.

## (4) Of Clerks and Other Employees.

- The House has insisted on its right to determine the compensation of its own officers and employees. Volume V, sections 7241, 7242.
- Instance wherein payment of salary was made retroactive in compensation of service actually rendered. Volume **VII**, section **2057**.
- An amendment establishing a minimum rate of compensation was held not to provide for a reduction of expenditures. Volume **VII**, section **1484**.
- The Clerk is required to pay the officers and employees of the House on the last secular day of each month. Volume I, section 251.
- A session clerk is entitled to compensation only from the date when he enters upon the discharge of his duties with the committee. Volume **IV**, section **4536**.
- An ordinary appropriation for session employees is not available at an extra session. Volume V, section 7231.
- One person may be designated as clerk to two Members if the aggregate compensation is within the limitation prescribed by law. Volume **VI**, section **210**.
- Payment of clerk hire from lump sum appropriations to persons carried on the rolls in another capacity is additional compensation and prohibited by law. Volume **VI**, section **210**.
- A resolution providing additional compensation for employees of the House to be paid from the contingent fund, when reported by the Committee on Accounts, was held to come within the privilege given that committee to report at any time. Volume **VIII**, section **2305**.
- Reference to statutes fixing the pay of session clerks of committees (footnote). Volume **IV**, section **4535.**
- Decision as to per diem employees in case of an appropriation for a longer time than their actual employment. Volume **V**, section **7230**.
- In case of a month's extra pay an employee having an annual salary is entitled to one-twelfth of the sum of that salary. Volume **V**, section **7229**.
- The representatives of an employee deceased before the passage of an act granting a month's extra pay are not entitled to what would be paid to the employee were he alive. Volume **V**, section **7228**.
- The clerk of a committee being appointed a postmaster was held to be entitled to his salary as clerk until his successor was appointed, although his salary as postmaster had already begun. Volume **IV**, section **4538**.
- A clerk of a committee who ceased to hold office on December 21 was held not to be entitled to the salary for the remainder of the month under the terms of a resolution directing the payment of salaries of employees for that month on the 20th. Volume **IV**, section **4537**.
- An appropriation for compensation of temporary employees to be fixed by the Executive was held to be authorized by law. Volume **VII**, section **1268**.
- The Ways and Means Committee has exercised jurisdiction over legislation fixing compensation of employees of the customs service. Volume **VII**, section **1724**.
- An amendment prohibiting counting of service as cadets at the Naval or Military Academies in computing service records of Army and Naval officers, thereby reducing longevity pay of such officers, was held to reduce the compensation of persons paid out of the Treasury of the United States and come within the rule. Volume **VII**, section **1516**.
- The compensation of Federal employees injured in performance of duty and the administration of the United States Employees Competitive Commission are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1785**.

#### (5) In General.

The rules provide for the rate of compensation of witnesses summoned to appear before the House or any of its committees. Volume III, section 1825.

## **COMPENSATION**—Continued.

## (5) In General—Continued.

- The rules provide for the rate of compensation of witnesses summoned to appear before the House or its committees. Volume **VI**, section **393**.
- The rule gives to the several committees on expenditures jurisdiction of the pay of officers, abolition of useless offices, and the economy and accountability of officers. Volume IV, section 4315.
- A change of the amount of compensation received by Government employees under the law was held to be legislation. Volume **VII**, section 1455.
- A proposition increasing rate of compensation fixed by law is legislation. Volume VII, section 1458.
- The granting of quarters as part of the compensation of a civil employee without a proportionate reduction of salary was held to be contrary to law and not to be in order on an appropriation bill. Volume **VII**, section **1128**.
- A statute prohibits payment of the compensation or expenses of any board, commission, or similar body from funds appropriated by Congress unless the creation of such body shall have been authorized by law. Volume **VII**, section **1149**.

## COMPLAINT.

- The lords may not, under the parliamentary law, proceed by impeachment against a Commoner, except on complaint of the Commons. Volume III, section 2056.
- No judge is subject to impeachment on the complaint that he has rendered an erroneous decision. Volume VI, section 545.

## COMPLETION.

An appropriation for completion of a project previously authorized by law without limitation of cost was admitted as in continuation of a work. Volume **VII**, section **1388**.

# COMPTON, BARNES, OF MARYLAND, Speaker pro tempore.

Decision on question of order relating to-Recognition for debate. Volume II, section 1445.

## COMPTON, ELECTION CASE OF.

The Maryland election case of Mudd v. Compton in the Fifty-first Congress. Volume I, sections 577-580.

#### **COMPULSORY PROCESS.**

- (1) For procuring testimony.
  - (2) To secure appearance of respondent in an impeachment case.

## (1) For procuring Testimony.

- Instance wherein the House empowered the Ways and Means Committee to send for persons and papers in any matter arising out of business referred to the committee. Volume III, section 1813.
- A Senate committee, with authority to take testimony in the recess between two sessions of the same Congress, was yet unable to compel testimony from a recalcitrant witness. Volume III, section 1837.
- The Senate sitting on impeachment trials is empowered to rule to compel the attendance of witnesses. Volume III, section 2158.
- Forms of subpoena and compulsory process issued by House committee to produce persons and papers for Blount impeachment. Volume **III**, sections **2038**, **2039**.
- Decision of the Supreme Court that a law of Congress empowering the Federal courts to compel testimony before the Interstate Commerce Commission was constitutional. Volume III, section 1766.

## (2) To Secure Appearance of Respondent in an Impeachment Case.

A notification to the accused with a copy of the articles was deemed in the Pickering impeachment all the process necessary. Volume III, section 2324.

## 574 PRECEDENTS OF THE HOUSE OF REPRESENTATIVES

## COMPULSORY PROCESS—Continued.

- (2) To Secure Appearance of Respondent in an Impeachment Case-Continued.
  - William Blount having failed to appear and answer, the House, after discussing English precedents, declined to ask that he be compelled to appear. Volume **III**, section **2308**.
  - The Senate declined to order compulsory process to compel the appearance of Judge Pickering, but authorized a committee to examine the subject . Volume **III**, section **2322**.
  - It was concluded by a Senate committee in Pickering's impeachment that the Senate had no power to take into custody the body of the accused. Volume **III**, section **2324**.

## CONCERTS.

General provisions of the statutes as to concerts, operation of street cars, delivery of fuel, and landscape features of the Capitol grounds. Volume **V**, section **7312**.

## CONCESSIONS.

- A contestant having conceded certain votes on a construction of law at variance with the committee's, the votes were left to his credit. Volume **II**, section **1010**.
- The sitting Member having appeared before the committee and conceded the election of the contestant and withdrawn all pleadings, the committee expurgated its findings of fraud and confined its report to the brief statement that the contestant was entitled to be seated. Volume **VI**, section **181**.

## CONCLUSIONS.

- A witness was permitted in the Belknap trial to give in answer a conclusion derived from a series of facts. Volume **III**, section **2257**.
- Form of resolution authorizing the Committee on Privileges and Elections to hear and determine a contested-election case and certify its conclusions to the Senate. Volume VI, section 188. Argument on incidental questions arising during the trial of an impeachment is properly confined
  - to an opening, a reply, and a conclusion. Volume VI, section 474.

## CONCUR, MOTION TO.

- (1) Nature and effect of the motion.
- (2) Relations to motion to amend before stage of disagreement.
- (3) Relations to motion to refer.
- (4) Relations to motion to recede and amend after stage of disagreement is reached.
- (5) Relations to motion to further insist.
- (6) Relations to conferences.
- (7) Where a bill is reported with the enacting clause stricken out.
- (1) Nature and Effect of the Motion.
  - One House may agree outright in an amendment of the other, may agree with an amendment, or may disagree outright. Volume **V**, section **6163**.
  - The parliamentary law governing the precedence and effect of the motions to agree, disagree, recede, insist, and adhere. Volume V, section 6164.
  - The inability of the two Houses to agree on even the slightest amendment to a bill causes the loss of the bill. Volume **V**, sections **6233–6240**.
  - By receding from its disagreement to a Senate amendment the House does not thereby agree to the same. Volume **V**, section **6251**.
  - The rejection of a motion to recede from disagreement to a Senate amendment and concur therein is equivalent to further disagreement to the amendment. Volume **VIII**, section **3195**.
  - The motion to agree or concur should be put in the affirmative and not in the negative form. Volume **V**, section **6166**.
  - As to the motions to agree or disagree, the affirmative of one is equivalent to the negative of the other. Volume **V**, section **6164**.
  - A negative vote on a motion to disagree was held equivalent to an affirmative vote to agree. Volume **V**, section **6167**.

## CONCUR, MOTION TO-Continued.

## (1) Nature and Effect of the Motion—Continued.

- A negative vote on the motion to concur is tantamount to a vote to nonconcur and disposes of Senate amendments without further motion. Volume **VIII**, sections **3178**, **3179**.
- In the Committee of the Whole, as in the House, a negative vote on the motion to concur is equivalent to an affirmative vote to disagree. Volume **VIII**, section **3182**.
- The Committee of the Whole having recommended disagreement to a Senate amendment, and the House having negatived a motion to concur in the recommendation, it was held that the House had agreed to the amendment. Volume **V**, section **6168**.
- After the House had adhered, it reconsidered its action, receded from its disagreement, and agreed to the Senate amendment with an amendment. Volume **V**, section **6253**.
- An instance wherein one House receded from its own amendment after the other House had returned it concurred in with an amendment. Volume **V**, section **6226**.
- Where one House recedes from its amendment to a bill after the other has concurred in the amendment with an amendment, agreement has not been reached and the bill is not passed. Volume **VIII**, section **3177**.
- The previous question having been ordered on the report of the Committee of the Whole recommending disagreement to Senate amendments, the preferential motion to concur was held not to be in order. Volume **VIII**, section **3211**.
- A special order to lay before the House a bill on the Speaker's table with the previous question ordered on a motion to concur in Senate amendmetns, does not prevent submission of a motion to recommit. Volume **VII**, section **778**.
- A member having control of time for debate can not exclude the preferential motion to recede and concur, but may not be deprived f the floor by such motion. Volume **VIII**, section **3197**.
- The question on a motion to recede from an amendment to a Senate amendment and concur in the Senate amendment may be divided on the demand of any Member. Volume **VIII**, section **3199**.
- The motion to concur in a Senate amendment takes precedence of the motion of disagree. Volume VIII, section 3179.

#### (2) Relations to Motion to Amend Before Stage of Disagreement.

- The motion to amend an amendment of the other House has precedence of the motion to agree or disagree. Volume **V**, sections **6164**, **6169–6171**.
- When first taken from the Speaker's table for consideration, the motion to amend, usually presented in the form of a motion to concur with an amendment, takes precedence of the motion to concur, and the latter motion may not be made while the former is pending, but the stage of disagreement having been reached, the motion to concur is in order and is preferential. Volume **VIII**, section **3200**.
- When Senate amendments are taken up for the first time, the motion to concur with an amendment takes precedence over the simple motion to concur, but after the House has disagreed the order is reversed and subsequently the motion to recede and concur takes precedence over the motion to recede and concur with an amendment. Volume **VIII**, section **3203**.
- A motion to concur in a Senate amendment with an amendment is not in order while a motion to concur with another amendment is pending, but may be offered as an amendment or as a substitute for the pending motion. Volume **VIII**, section **3201**.
- Where the Senate had amended a House bill by striking out a section, it was held in order in the House to concur with an amendment inserting a new text in lieu of that stricken out. Volume **VIII**, section **3190**.
- The previous question being demanded or ordered on a motion to concur in a Senate amendment, a motion to amend is not in order. Volume **V**, section **5488**.
- A bill of one House being passed in the other with amendment, the originating House may concur with an amendment, whereupon the other House may concur with still another amendment; but here the process stops. Volume **V**, section **6163**.

## PRECEDENTS OF THE HOUSE OF REPRESENTATIVES

## CONCUR, MOTION TO-Continued.

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- (2) Relations to Motion to Amend Before Stage of Disagreement—Continued.
  - A motion being made to agree to an amendment of the other House with an amendment, it is in order to perfect that amendment by another amendment and a substitute. Volume V, section 6175.
  - The stage of disagreement not being reached, the motion to concur in an amendment of the other House with an amendment has precedence of the simple motion to concur. Volume **V**, section **6321.**
  - The stage of disagreement not being reached, the motion to concur in an amendment of the other House with an amendment has precedence of the simple motion to concur, but, the stage of disagreement having been reached, the motion to recede and concur takes precedence of the motion to recede and concur with an amendment. Volume **VIII**, section **3202**.
  - Before the stage of disagreement is reached the motion to concur with an amendment is not divisible. Volume **VIII**, section **3176**.
  - The process of amending Senate amendments in Committee of the Whole and the subsequent agreement of the House to the amendments as amended. Volume **V**, section **6193**.
  - When a Senate amendment is reported back to the House from Committee of the Whole with an amendment and with the recommendation that the Senate amendment as amended be concurred in, the vote is taken first on the proposed amendment and then on concurrence. Volume **VIII**, section **3192**.

#### (3) Relations to Motion to Refer.

- Before the stage of disagreement has been reached the motion to refer to a committee Senate amendments returned with a House bill has precedence of a motion to agree to the amendments. Volume **V**, sections **6172–6174**.
- The stage of disagreement having been reached, the motion to recede and concur has precedence over the motion to refer. Volume **VIII**, section **3259**.

#### (4) Relations to Motion to Recede and Amend After Stage of Disagreement is Reached.

- A motion to recede and concur is divisible, and, being divided and the House having receded, a motion to amend has precedence of the motion to concur. Volume **V**, sections **6209–6211**.
- A motion to recede and concur is divisible, and being divided and the House having receded, a motion to amend has precedence of the motion to concur. Volume VIII, sections **3197**, **3198**, **3203**.
- The stage of disagreement having been reached the motion to recede and concur takes precedence of the motion to recede and concur with an amendment. Volume **V**, sections **6219–6223**.
- The stage of disagreements haiving been reached, the motion to recede and concur takes precedence of the motion to recede and concur with an amendment. Volume **VIII**, sections **3198**, **3202**.
- The stage of disagreement having been reached, the motion to recede and concur takes precedence over the motion to recede and concur with an amendment, but the motion to recede and concur having been divided, and the House having receded, the motion to concur is first voted on and if rejected then the motion to concur with an amendment. Volume **VIII**, section **3196**.
- The motion to recede and concur in a Senate amendment with an amendment takes precedence of a motion to insist further on the House's disagreement to the Senate amendment. Volume V, section 6224.
- Although the previous question may have been demanded on a motion to insist it has been held that a motion to recede and concur might be admitted to precedence. Volume **V**, section **6321a**.

## CONCUR, MOTION TO-Continued.

## (5) Relations to Motion to Further Insist.

- The motion to recede and concur takes precedence of the motion to further insist. Volume **VIII**, section **3194**.
- The motion to recede from disagreement and concur in a Senate amendment has precedence of a motion to insist further, but a member by offering such motion may not deprive the member-in-charge of the floor. Volume **VIII**, section **3193**.
- A motion to recede and concur in a Senate amendment takes precedence of a motion to insist further on disagreement to the Senate amendment. Volume **VIII**, section **3205**.
- In the consideration of Senate amendments to a House bill the motion to concur takes precedence over the motion to disagree further. Volume **VIII**, section **3204**.

## (6) Relations to Conferences.

- The motion to ask a conference is distinct from motions to agree or disagree to Senate amendments. Volume **V**, section **6268**.
- Form of conference report wherein the Senate recedes from certain of its amendments to a House bill, while the House recedes from its disagreement as to others and agrees to certain others with amendment. Volume **V**, sections **6500–6502**.
- The question on the adoption of a final conference report has precedence of a motion to recede and concur in amendments of the other House. Volume **V**, section **6523**.
- It has been held that a resolution from a committee recommending a request for a conference on certain disagreements as to amendments must be acted on before the preferential motion to agree. Volume **V**, section **6271**.
- A motion to take from the Speaker's table a House bill with Senate amendments, disagree to the amendments, and send to conference, precludes the motion to concur and is not in order. Volume **VIII**, section **2387**.
- A motion to instruct conferees to concur in a Senate amendment with an amendment not germane thereto was ruled out of order. Volume **VIII**, section **3235**.

#### (7) Where a Bill is Reported With the Enacting Clause Stricken Out.

- A bill being reported from the Committee of the Whole with the recommendation that the enacting words be stricken out the motion to concur is debatable in the House. Volume **V**, sections **5337-5340**.
- A bill being reported from the Committee of the Whole with the recommendation that the enacting words be stricken out, the previous question may be moved on a motion to concur without applying to further action on the bill. Volume **V**, section **5342**.

## CONCURRENT ACTION.

- The two Houses by simple and separate resolutions sometimes appoint committees to confer and report. Volume III, section 1936.
- Committees of the two Houses acting jointly to devise a plan for the electoral count of 1821 reported different propositions, whereat misunderstanding arose. Volume **III**, section **1936**.
- At the electoral count of 1821 the Speaker was made, so far as the action of the House could control, presiding officer of the House portion of the joint meeting, and he did in fact so preside. Volume III, section 1937.
- One reprint of a document at a cost not to exceed \$500 having been ordered by the House, an order by simple resolution for a second reprint, although within the cost limit of \$500, is in violation of law and requires concurrences of the other House. Volume **VIII**, section **3666**.
- Conference reports may be amended by concurrent action of the two Houses. Volume **VIII**, section **3308**.
- Either House having acted on a conference report, it may be recommitted only by concurrent action of the two Houses. Volume **VIII**, section **3316**.
- In 1920 the Senate requested the concurrence of the House in a resolution proposing to restrict the power of the President in the negotiation of foreign affairs. Volume **VI**, section **327**.

## **CONCURRENT ACTION**—Continued.

By concurrent action an invitation was extended to the President of the United States to address a joint session of the two Houses on the subject of the birth of George Washington. Volume VIII, section 3532.

# CONCURRENT RESOLUTIONS.

- (1) In general.
- (2) Used for creating joint committees.
- (3) As to approval of by the President.
- (4) Forms of.
- (5) To amend enrolled bills.
- (6) To recall bills and cancel signatures thereon.
- (7) Privileged.

#### (1) In General.

- A concurrent resolution is binding upon neither House until agreed to by both. Volume **IV**, section **3379**.
- A concurrent resolution is without force and effect beyond the confines of the Capitol. Volume **VII**, section **1037**.
- A concurrent resolution may be changed to a joint resolution by amendment. Volume VII, sections 1037, 1045.
- A joint resolution may be changed to a concurrent resolution by amendment. Volume VII, sections 1043, 1044, 1046.
- A Senate joint resolution changed by amendment of the House to a concurrent resolution is still a Senate measure and the enacting clause conforms to that requirement. Volume **VII**, section **1044.**
- A resolution of inquiry is usually simple rather than concurrent in form. Volume III, section 1875.
- Extra copies of bills may be ordered printed by simple resolution of the House if the cost does not exceed \$500, or by concurrent resolution if the cost exceeds that sum. Volume **V**, section **7319**.
- Instance wherein a concurrent resolution fixing the time of final adjournment was rescinded by action of the two Houses. Volume **V**, section **6700**.
- Instance wherein a concurrent resolution was passed on the last day of one session providing for a joint meeting of the two Houses on the second day of the next session of the same Congress. Volume **VIII**, section **3336**.
- Except in sessions ending by law, business admissible on the last six days of a session is not in order until the concurrent resolution providing for adjournment has passed both Houses. Volume **VII**, section **1022**.
- The two Houses by concurrent resolution provided for the meeting to count the electoral vote. Volume VI, section 443.
- By concurrent resolution managers of a conference are sometimes authorized to include in their report subjects not in issue between the two Houses. Volume **V**, sections **6437–6439**.
- Each House determines for itself its practice in the consideration of conference reports, and a concurrent resolution is not required in fortifying a conference report against points of order. Volume **VII**, section **769**.
- A concurrent resolution is not used in conveying title to Government property. Volume VII, section 1045.

### (2) Used for Creating Joint Committees.

- Joint Committees should be authorized by concurrent and not by joint resolutions. Volume III, sections 1998, 1999.
- A joint committee should be provided for by a concurrent and not a joint resolution, and the resolution should not prescribe rules for the proceedings of either House. Volume **IV**, section **4409**.

# CONCURRENT RESOLUTIONS—Continued.

# (2) Used for Creating Joint Committees—Continued.

- Joint committees of ceremony are provided for by simple and not concurrent resolution. Volume V, section 7176.
- When a joint committee is authorized by simple resolution the resolution itself does not have the concurrent action of the two Houses. Volume **IV**, section **4411**.
- A commission which acted and reported during the lifetime of a Congress was created by concurrent resolution. Volume **IV**, section **4703**.
- By concurrent resolution the two Houses fixed the time within which a committee of investigation should complete the investigation and file its report thereon. Volume **VI**, section **380**.
- The two Houses, by concurrent resolution, constituted a joint select committee of investigation, with power to send for persons and papers and sit during the recess of Congress. Volume **VI**, section **380**.
- The concurrent resolution creating a joint committee authorized to arrange for the quadrennial inauguration ceremonies is considered sufficient authorization for the necessary appropriations for that purpose. Volume **VI**, section **452**.

### (3) As to Approval of by the President.

- Although the requirement of the Constitution seems specific the practice of Congress has been to present to the President for approval only such concurrent resolutions as are legislative in effect. Volume **IV**, section **3483**.
- A concurrent resolution providing for final adjournment of the two Houses is not presented to the President for approval. Volume **IV**, section **3482**.
- The question as to whether or not concurrent resolutions should be sent to the President for his signature. Volume IV, section 3484.
- The question as to whether concurrent resolutions should be sent to the President for his signature. Volume IV, section 1084.

#### (4) Forms of.

Forms of resolving clauses of concurrent resolutions. Volume IV, section 3378.

The present form of concurrent resolution appears about 1839. Volume V, section 6731.

- Form of concurrent resolutions of the two Houses terminating a session of Congress. Volume V, section 6722.
- Form of resolution authorizing a joint committee to notify the President of the approaching adjournment of Congress. Volume **V**, section **6723**.

### (5) To Amend Enrolled Bills.

- A concurrent resolution and not a simple resolution is required to authorize correction, however trivial, of a bill agreed to by both Houses. Volume **VII**, section **1042**.
- Instance in which an enrolled bill was amended by concurrent resolution. Volume VII, section 1041.
- By concurrent resolution, the Clerk was authorized to correct errors in a bill agreed to by the two Houses. Volume **VII**, sections **1068**, **1069**.
- The action of the Speaker in signing an enrolled bill was rescinded and the bill was amended by a concurrent resolution. Volume **VII**, section **1080**.
- By concurrent resolution, conferees were authorized to amend a bill in conference. Volume VII, section 1071.

#### (6) To Recall Bills and Cancel Signatures Thereon.

- By concurrent resolution, the action of the Speaker and the Vice President in signing an enrolled bill was rescinded and the bill amended. Volume VII, section 1078.
- A concurrent resolution authorized the presiding officers of the two Houses to cancel their signatures to an enrolled bill failing to conform to recommendations of the Secretary of War. Volume **VII**, section **1077**.
- Under authorization of a concurrent resolution, the Speaker announced in the House the cancellation of his signature. Volume **VII**, section **1077**.

## CONCURRENT RESOLUTIONS—Continued.

- (6) To Recall Bills and Cancel Signatures Thereon—Continued.
  - A bill sent to the President but not yet signed by him was recalled by concurrent resolution. Volume VII, section 1091.

## (7) Privileged.

- A concurrent resolution fixing the time of final adjournment is offered as a matter of constitutional privilege. Volume **VIII**, section **3365**.
- A concurrent resolution providing for a joint session to receive the President's message was held to be of the highest privilege. Volume **VIII**, section **3335**.
- A concurrent resolution to send to the President for approval bills which had passed both Houses in the previous session of the same Congress but which for want of time failed to reach him was treated as privileged. Volume **VII**, section **1086**.
- The return of a bill which has gone to the President of the United States is requested by concurrent resolution, and such resolution when received from the Senate is treated as privileged. Volume **VII**, section **1090**.
- A motion to take from the Speaker's table a concurrent resolution providing for a recess of more than three days, while privileged, is not debatable. Volume **VIII**, section **3367**.
- The law makes no provision for notifying the States of the submission of a constitutional amendment and a concurrent resolution requesting the President to transmit to the States such proposed amendments is without privilege. Volume **VIII**, section **3508**.
- A concurrent resolution providing for recommitment to conference is not privileged for introduction from the floor. Volume **VIII**, section **3309**.

# CONDEMNATION.

An appropriation for payment of damage to lands and crops incurred in condemning right of way for irrigation projects was held to be authorized by law. Volume **VII**, section **1217**.

# CONDICT, LEWIS, of New Jersey, Chairman.

Decisions on questions of order relating to-

- Debate in Committee of the Whole. Volume V, section 5233.
- Motion to recommit. Volume IV, section 4721.

#### CONDOLENCE.

By joint resolution Congress has expressed its condolence with the widow of a deceased President. Volume **V**, section **7176**.

# CONDUCT.

- The constitutional power of expulsion is limited in its application to the conduct of Members of the House during their term of office. Volume **VI**, section **56**.
- Application of the statute prohibiting Members of Congress from serving in causes to which the United States is party. Volume **VI**, section **399**.
- Discussion by a committee of the power of the House to expel or otherwise punish its Members for disorderly behavior. Volume VI, section 398.
- By rule the Member is restricted as to his movements during business or debate, and as to wearing his hat and smoking. Volume **VI**, section **190**.
- The Sergeant at Arms and Doorkeeper are charged with the enforcement of certain rules relating to decorum. Volume **VI**, section **190**.
- To come within the rule, a question of privilege must relate to the conduct of Members in their representative capacity. Volume **VI**, section **604**.
- Inference that a Member is actuated by ulterior motives in official conduct presents a question of privilege. Volume VI, section 598.
- A proposition to investigate charges against Members was presented as a question of privilege. Volume VI, section 403.

## INDEX-DIGEST

- CONDUCT-Continued.
  - A resolution providing for an investigation of charges that Members of the House and Senate had profited in the stock market by the use of official information was held to involve a question of privilege. Volume **VI**, section **394**.
  - Statements on the floor reflecting on the conduct of a Member in official capacity, whether made directly or in quotation, involve a question of privilege. Volume **VI**, section **594**.
  - Characterization of the conduct of a Member as beneath the dignity of a pothouse politician was held subject to a point of order. Volume **VIII**, section **2527**.
  - It was held out of order in the Senate to refer to a Member of the House in approbrious terms or to impute to him improper conduct or unworthy motives. Volume **VIII**, section **2513**.
  - A resolution reflecting on the official conduct of a Member of the House was expunged from the Record. Volume VI, section 582.
  - The Speaker called a Member to the chair during consideration of a resolution criticizing his official conduct. Volume **VI**, section **565**.
  - Instance wherein a Member delegated to another not in the service of the House the use of his frank and the occupancy of a room in the Capitol. Volume **VI**, section **397**.
  - The investigation of charges against Burton K. Wheeler, a Senator from Montana. Volume **VI**, section **399**.
  - The investigation of charges against John W. Langley, of Kentucky, and Frederick N. Zihlman, of Maryland. Volume VI, section 402.
  - A Senator having been indicted by a grand jury, asked and obtained an investigation by a committee of the Senate. Volume **VI**, section **399**.
  - A Senator having been indicted in the United States district court, the Senate, prior to the trial investigated the charges and exonerated him. Volume VI, section 399.
  - A Member having been indicted by a grand jury, a committee of the House assumed that until final disposition of his case he would take no part in any business of the House or its committees. Volume **VI**, section **403**.
  - Form of resolutions of the House creating, empowering, and instructing the select committee which investigated charges that Members have been improperly influenced in their official capacity. Volume **VI**, section **396**.
  - A resolution creating a select committee to investigate charges involving Members of the House was referred to a standing committee with instructions to conduct the investigation. Volume **VI**, section **394**.
  - The House, when advised by the Attorney General that certain charges against Members were under investigation by the Department of Justice, did not insist on its request for information relative thereto. Volume **VI**, section **402**.
  - Two unnamed Members having been implicated in a report by a Federal grand jury, the House directed the Attorney General to transmit the names of the Members implicated and the nature of the charges against them. Volume **VI**, section **402**.
  - A committee which had been empowered to investigate charges of corruption against Members recommended that action by the House be delayed pending trial in the courts. Volume **VI**, section **403**.
  - Charges against Members of the House and Senate being unsubstantiated, the resolution and report thereon were laid on the table. Volume VI, section 394.
  - Report of a committee holding contempt of the House a Member who had permitted the dissemination of letters in his name reflecting upon the honor and integrity of Members of the House. Volume **VI**, section **400**.
  - A committee of investigation in its report criticized a Member who had inputed corrupt motives to other Members of the House. Volume **VI**, section **395**.
  - A committee of investigation expressed the opinion that the appearance as lobbyists of former Senators and former Members of the House should be discouraged. Volume **VI**, section **372**.

### CONDUCT-Continued.

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- Discussion by a committee of the House as to propriety of the employment of former Members of Congress to advocate or oppose measures under consideration by the House. Volume VI, section 397.
- Discussion as to the propriety of employees of the House accepting employment by agencies interested in pending legislation. Volume VI, section 397.
- Summary and discussion of laws regulating the conduct of Representatives and Senators. Volume II, section 1282.
- There is no necessary connection between the conviction of a Senator under section 1782, R. S., and the right of the Senate to punish one of its Members. Volume **II**, section **1282**.

### CONFEDERATE SOLDIERS.

Legislation relating to the establishment and care of national cemeteries, national military parks, and provisions for roads, walks, and curbs within and for such reservations, and the marking of graves of Confederate soldiers is within the jurisdiction of the Committee on Military Affairs. Volume **VII**, section **1891**.

**CONFEREES. See "Conferences."** 

# **CONFERENCE, PARTY. See "Caucus."**

## CONFERENCES.

- (1) Objects of.—To settle disagreements as to amendments.
- (2) Objects of.—To consider questions as to prerogatives, procedure, etc.
- (3) By committees on important matters.
- (4) Request for.—As to the House by which it should be made.
- (5) Request for.—Before disagreement.
- (6) Request for.—Form and precedence of motions.
- (7) Request for.—Messages, special orders, etc.
- (8) Request for.—Declination of.
- (9) Request for.—After adherence.
- (10) Managers of.-Designation and number of.
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## INDEX-DIGEST

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- (34) Reports of.—Must be acted on as a whole.
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- (36) Reports of.—As to consideration in Committee of the Whole.
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### (1) Objects of.—To Settle Disagreements as to Amendments.

Conferences are usually asked to compose disagreements as to amendments between the Houses. Volume V, section 6254.

- Settlement of disagreement by conference. Volume V, sections 6321-6323.
- A rare instance wherein the House asked a conference as to a proposition which had been rejected by the Senate. Volume **V**, section **6258**.
- A conference may be had on only a portion of the amendments in disagreement, leaving the differences as to the remainder to be settled by the action of the two Houses themselves. Volume V, section 6401.
- Rare instance wherein, after the Senate had disagreed to a resolution of the House, the House insisted and a conference was held. Volume **IV**, section **3442**.
- A difference between the two Houses as to an amendment to a proposed constitutional amendment may properly be committed to a conference. Volume **V**, section **7037**.
- Vice-President Hamlin's definition of free and simple conferences. Volume V, section 6403.
- Illustration of disposition of amendments between the Houses without intervention of a committee of conference. Volume **V**, section **6165**.
- The House may disagree to certain Senate amendments to a bill, agree to others with amendments, and ask a conference only on the disagreement, leaving to the Senate to agree or disagree to the amendments to Senate amendments. Volume **V**, section **6287**.

The usual conference over the revenue bill of 1883. Volume V, sections 6405, 6406.

### (2) Objects of.—To Consider Questions as to Prerogatives, Procedure, etc.

- A conference is sometimes asked on a subject when no legislative proposition relating to it is pending, and may be granted or declined. Volume **V**, sections **6255**, **6256**.
- In the Blount impeachment the House in conference asked of the Senate an earlier return day of the summons, but the request was denied. Volume **III**, section **2304**.

Instance of a conference on a subject of procedure in an impeachment. Volume **III**, section **2304**. The two Houses being at variance over a question of constitutional prerogative the differences were submitted to a committee of conference. Volume **II**, section **1495**.

- There being a difference between the two Houses as to the right of the Senate to originate a revenue bill the subject was committed to a conference. Volume **II**, sections **1487**, **1488**
- Instance of a conference over the prerogatives of the two Houses respecting revenue legislation. Volume II, section 1485.
- A question being raised as to certain revenue amendments of the Senate it was held in order to refer the constitutional question to the House conferees, in case there should be a conference. Volume **II**, section **1491**.
- Instance wherein a Senate amendment affecting the revenue was not objected to until the stage of conference. Volume II, section 1492.
- A difference arising between the House and Senate as to the instruction of conferences a distinct conference was asked and granted on the subject of difference. Volume **V**, section **6401**.
- The House, while disclaiming the establishment of a precedent, sent to conference a bill declared to involve a question of infringement of the constitutional prerogative of the House in the origination of revenue legislation. Volume **VI**, section **318**.

#### **CONFERENCES**—Continued.

- (2) Objects of.—To Consider Questions as to Prerogatives, Procedure, etc.—Continued.
  - Instance wherein the House referred to the managers of a conference the examination of the question whether or not the Senate amendments in disagreement invaded the House's prerogative of originating revenue bills. Volume **V**, section **6405**.

### (3) By Committees on Important Matters.

- The House sometimes appoints a committee to act with a similar committee from the Senate in relation to some question of moment. Volume **I**, section **3**.
- A joint committee was chosen in 1821 to consider and report to the two Houses whether or not it was expedient to make provision to admit Missouri to the Union. Volume **IV**, section **4471**.
- In 1877 the House and Senate appointed committees to act jointly to devise a method of counting the electoral vote. Volume **III**, section **1953**.
- An early instance wherein committees of the two Houses held a conference, not over disagreements to amendments, but over proposed legislation. Volume **V**, section **6257**.

### (4) Request for.—As to the House by Which it Should be Made.

- The request for a conference must come from the House in possession of the papers. Volume V, section 6254.
- It is so usual in later practice for the house disagreeing to an amendment of the other to ask a conference than an omission so to do caused a question.Volume **V**, section **6273**.
- It is not always the practice for the House disagreeing to amendments of the other House to ask a conference. Volume **V**, sections **6274–6277**.
- Under the former practice the House disagreeing to an amendment if the other did not ask a conference, leaving that to the other House if it should decide to insist. Volume **V**, section **6324**.
- It was formerly the more regular practice for the House disagreeing to amendments of the other to leave the asking of a conference to that other House. Volume **V**, sections **6278–6285**.
- One House having asked a conference at one session the other House may agree to the conference at the next session of the same Congress. Volume **V**, section **6286**.

# (5) Request for.—Before Disagreement.

- A conference may be asked before the House has come to a resolution of disagreement. Volume **V**, section **6254**.
- One House may pass a bill of the other with amendments and immediately, without waiting for the other house to disagree, may ask a conference. Volume **V**, sections **6293–6300**. Volume **VIII**, sections **3214**, **3217**.
- Instance where in the House passed a bill of the other with amendment, and immediately, without waiting for the other House to disagree, insisted on its amendment and asked for conference. Volume **VIII**, section **3216**.
- When one House amends a bill of the other House and at the same time asks a conference, it may or may not vote to insist on its amendment before asking the conference. Volume **V**, sections **6293–6300**.
- The conference on a disagreement as to Senate amendments to a House bill having failed, the Senate reconsidered its action in amending and passing the bill, passed the bill with a new amendment, and asked a new conference. Volume **V**, section **6292**.
- A request for a conference before there has been actual disagreement between the Houses confers no privilege on the bill affected. Volume **IV**, section **3020**.
- A bill of the House returned from the Senate amended and with a request for a conference before there has been a disagreement is not privileged in the House. Volume **V**, sections **6301**, **6302**.

- (5) Request for.—Before Disagreement—Continued.
  - The House having under consideration a number of Senate amendments, it was held that a motion to insist on disagreement to one amendment might not include agreement to conference asked by the Senate until disposition of all pending amendments had been determined. Volume **VIII**, section **3210**.
  - The House having disagreed and ordered conferees on Senate amendments on which Senate has insisted and ordered conferees, the stage of disagreement has been reached. Volume **VIII**, section **3232**.
  - The test of disagreement is the ordering of conferees; when both Houses have ordered conferees they are in disagreement. Volume **VIII**, section **3232**.
  - While the rule requires the reference to the appropriate standing committee of House bills returned with Senate amendments requiring consideration in the Committee of the Whole, the usual practice is to take such bills from the Speaker's table and send them to conference by unanimous consent. Volume **VI**, section **732**.

### (6) Request for.—Form and Precedence of Motions.

- The motion to ask a conference is distinct from motions to agree or disagree to Senate amendments. Volume **V**, section **6268**.
- A motion for a conference is not in order until the stage of disagreement has been reached. Volume **VIII**, section **3213**.
- Motions for conference are not in order until all Senate amendments have been disposed of. Volume VIII, section 3210.
- A motion to take from the Speaker's table a House bill with Senate amendments, disagree to the amendments, and send to conference, precludes the motion to concur and is not in order. Volume **VIII**, section **2387**.
- The motion to recede takes precedence of the motion to insist or the motion to ask a conference. Volume **V**, section **6270**.
- The Senate having disagreed to an amendment of the House, it was held that a motion to ask a conference should not be made before a motion to recede or insist had been made and decided. Volume **V**, section **6270**.
- The House having rejected a motion to further insist and agree to a conference asked by the Senate, the Speaker ruled that a motion to ask a conference was not in order at the same stage. Volume **V**, section **6269**.
- A motion to request a conference on disagreeing votes of the two Houses having been rejected may not be repeated at the same stage of the question, even though a recess of Congress may have intervened. Volume **V**, section **6325**.
- Where a conference results in disagreement a motion for a new conference is privileged. Volume **V**, section **6586**.
- It has been held that a resolution from a committee recommending a request for a conference on certain disagreements as to amendments must be acted on before the preferential motion to agree. Volume **V**, section **6271**.
- The minority have no especial privileges as to asking conferences. Volume V, section 6525.
- The previous question when ordered on a motion to send to conference applies to that motion alone and does not extend to a subsequent motion to instruct conference. Volume **VIII**, section **2675**.
- A point of order will not lie against a Senate amendment providing an appropriation on a House bill at the time request is made to take the bill from the Speaker's table and send it to conference for the reason that the bill is not then under consideration. Volume **VII**, section **1576**.
- Unanimous consent to take from the Speaker's table and send to conference a bill with Senate amendments does not waive the provisions of the rule requiring separate vote in the House on certain Senate amendments to appropriation bills. Volume **VII**, section **1574**.

- (7) Request for.—Messages, Special Orders, etc.
  - While usual, it is not essential that one House, in asking a conference, transmit the names of its managers at the same time. Volume **V**, section **6405**.
  - Forms of messages announcing disagreements and insistence as to amendments and asking conferences. Volume V, sections 6597-6599.
  - Both Houses insisting and neither asking a conference, the bill failed. Volume  $V_{2}$ , section 6228. Instance wherein a House bill returned from the Senate with amendments was taken from the
  - Speaker's table and sent to conference on one motion through the medium of a special order. Volume **V**, section **6405**. Form of special order for considering numerous Senate amendments to a House bill without
  - permitting debate and a vote on each separate amendment, and for asking a conference at the same time. Volume **IV**, sections **3243–3249**.
  - Form of special order for amending a Senate bill and asking a conference with the Senate thereon. Volume **IV**, section **3242**.
  - Forms of special order making in order a motion to take from the speaker's table and send to conference bill with Senate amendments. Volume VII, section 822.
  - Form of special order discharging committee from consideration of bill with Senate amendments and providing for conference. Volume **VII**, sections **820**, **821**.
  - Form of special order taking from the Speaker's table and sending to conference a House bill with Senate amendments. Volume **VII**, section **826**.
  - Where a special order provided for the appointment of conferees "without any intervening motion," it was held to exclude the motion to instruct conferees, but not the motion to recommit. Volume **VII**, section **774**.
  - Where a special order provided for the motion to recommit, a conference report was admitted although Senate conferees had been discharged, the special order having been adopted after their discharge. Volume VII, section 779.
  - Provision in a special order that conference shall be asked and the Speaker shall immediately appoint conferees without intervening motion, precludes the motion to instruct. Volume **VIII**, section **3394**.
  - A resolution reported by the Committee on Rules authorizing the Speaker to appoint conferees "without intervening motion" was held to be in conflict with the limitation placed upon the Committee on Rules in section 56 of Rule XI. Volume **VIII**, section **2264**.
  - A resolution reported by the Committee on Rules providing that a House bill with Senate amendments be taken from the Speaker's table. Senate amendments disagreed to, conference agreed to, and that Speaker "without intervening motion" appoint conferees, was held not to be in violation of the second paragraph of section 56 of Rule XI, since opportunity would be afforded to offer the motion to recommit on the conference report. Volume **VIII**, section **2266**.
  - A special order authorizing managers as provided by section 2 of Rule XX to agree to a Senate amendment making appropriations, precludes the point of order that the House has not voted separately on a new appropriation in such amendment. Volume **VII**, section **768**.

### (8) Request for.—Declination of.

- Instance wherein the House respectfully declined a conference asked by the Senate. Volume V, section 6314.
- An instance wherein the Senate disregarded a request for a conference and voted to adhere. Volume V, section 6315.
- In an exceptional instance wherein the House had disagreed to a Senate amendment to a House bill the Senate thereupon adhered at once to its amendment and then declined the request of the House for a conference. Volume **V**, section **6313**.
- In declining a conference the Senate by message communicated its reasons for so doing. Volume **V**, section **6313**.

- (8) Request for.—Declination of—Continued.
  - The House having requested a conference and instructed its conferees the Senate ignored the request of the House, insisted on its amendments, and asked "a full free conference." Volume **V**, section **6401**.
  - The Senate having asked "a full and free conference" on the differences as to all of its amendments to a bill, the House ignoring this request adhered as to two amendments agreed to a third, and further insisted and asked a conference as to the remainder, which conference was granted. Volume **V**, section **6401**.
  - Sometimes one House disregards the request of the other for a conference and recedes from its disagreement, thereby rendering a conference unnecessary. Volume **V**, sections **6316–6318**.
  - Instance wherein the Senate receded from its amendment to a House bill, although it had insisted and asked a conference, to which the House had agreed. Volume **V**, section **6319**.
  - Instance wherein he Senate receded from its disagreement to a House amendment to its amendment, although it had insisted and asked a conference, to which the House had agreed. Volume **VII**, section **3218**.
  - Early instances where one House postponed to an indefinite time bills returned from the other with amendments disagreed to and requests for a conference. Volume **V**, section **6199**.

### (9) Request for.—after Adherence.

- Where both Houses have insisted, neither inclining to recede, it is in order to adhere; but in Parliament adherence is not usually voted until there have been at least two conferences. Volume **V**, section **6163**.
- Conferences are not asked after an adherence by both houses, but have often been asked and granted where only one House has adhered. Volume **V**, sections **6241–6244**.
- The Senate after careful examination thought it respectful to grant the House's request for a conference, although the Senate had already adhered. Volume **V**, section **6311**.
- After an adherence by both Houses a conference is not asked. Volume V, section 6308.
- A vote to adhere may not be accompanied by a request for a conference. Volume V, section 6303. Volume VIII, section 3208.
- The House that votes to adhere does not ask a conference, but the other House may. Volume V, section 6308.
- After one House has adhered the other may recede or ask a conference, which may be agreed to by the adhering House. Volume **V**, sections **6304–6307**.
- One House after an amendment or disagreement by the other may at once adhere, but this does not preclude the granting of the request of the other House for a conference. Volume **V**, sections **6241–6244**.
- Instance of a request for a conference by one House after the other had adhered. Volume **V**, section **6313.**
- Where one House votes to adhere to its attitude of disagreement the other may vote to insist and ask a conference. Volume **V**, section **6308**.
- The House having adhered, the Senate insisted and asked a conference, whereupon the House insisted on its adherence and agreed to the conference. Volume **V**, section **6325**.
- One House, having adhered, may recede from its adherence and agree to a conference asked by the other. Volume **V**, section **6251**.
- When one House asks a conference after the other House has adhered, the adhering House may agree to the conference without reconsidering or receding from its vote to adhere. Volume **V**, section **6310**.
- The Senate having adhered to their amendment to a House bill, the House decided to ask a conference without the preliminary of voting to insist. Volume **V**, section **6311**.
- One House having adhered, the other may further insist and ask a conference. Volume V, sections 6245, 6246.

- (9) Request for.—After Adherence—Continued.
  - After an adherence by one House the other has asked a conference both with and without having voted to insist. Volume **V**, sections **6242**, **6244**.
  - The Senate having disagreed to an amendment of the House, and the House having insisted, the Senate adhered, whereupon the House for the first time asked a conference, which was granted. Volume **V**, section **6309**.
  - In many instances bills have been lost by the adherence of both Houses, sometimes in earlier days, when no effort at adjustment by conference had been made. Volume V, sections **6233–6240**.

## (10) Managers of.—Designation and Number of.

- The members of a conference committee are properly called "managers." Volume **V**, section **6335**. The conference managers from the two Houses constitute practically two distinct committees, each of which acts by a majority. Volume **V**, section **6334**.
- Managers of a conference are usually three in number, but the House or the Speaker sometimes varies the number. Volume **V**, section **6336**.
- In the absence of joint rules each house may appoint whatever number of managers of a conference it may see fit. Volume **V**, section **6405**.
- Each House determines for itself the number of its managers at a conference. Volume V, sections 6328-6330.
- The number of conferees appointed by one House does not determine the number to be appointed by the other. Volume **VIII**, section **3221**.
- The number of conferees to be appointed is within the discretion of the Speaker and may consist of three, five, seven, or nine. Volume **VIII**, section **3221**.
- Under the later practice, the number of conferees to be appointed has been left to the discretion of the Speaker. Volume **VIII**, section **3219**.
- A motion to instruct the Speaker as to the number of conferees to be appointed is not in order. Volume **VIII**, section **3221**.
- Instance wherein the Senate appointed seven conferees and the House three on he same committee of conference. Volume VIII, section **3221**.
- On important measures one House has appointed five conferees, although the other named but three. Volume **V**, sections **6331-6333**.

# (11) Managers of.—Appointment of.

- In the House the managers of a conference are appointed by the Speaker. Volume V, section 6326. Since 1890 the rule has provided that conference committees be appointed by the Speaker, although such has been the practice since the earliest days of the House. Volume IV, section 4470. Volume VIII, section 2192.
- A Speaker pro tempore whose designation has received the approval of the House signs enrolled bills and appoints committees. Volume **II**, section **1404**.
- In appointing managers of a conference the Speaker usually consults the Member in charge of the measure. Volume **V**, section **6327**.
- In the modern practice managers of a conference are usually selected from the standing committee which reported the bill over which the disagreement arises. Volume **V**, section **6336**.
- The majority of the managers of a conference should represent the attitude of the majority of the House on the disagreements in issue. Volume V, section 6336. Volume VIII, section 3223.
- Conferees are selected to represent the opinions as well as the majority and minority divisions of the House. Volume **V**, sections **6339**, **6340**.

### (11) Managers of.—Appointment of—Continued.

- The motion of the Member in charge of the bill as to the disposition of a Senate amendment being disagreed to and a conference being asked, the conferees were so selected as to represent the attitude of the House. Volume **V**, section **6369**.
- A Member at whose suggestion the report of a committee of which he was not a member was modified was appointed a conferee when the question came to conference. Volume **V**, section **6370**.
- Instance wherein the Senate managers of a conference were appointed entirely from the majority party, members of the minority having declined to serve. Volume **V**, section **6337**.
- On a conference relating to the prerogatives of the two Houses all the conferees were selected to represent the attitude of the majority of the House. Volume **V**, section **6338**.
- Senate discussion on the principles governing the appointment of managers of a conference. Volume **V**, sections **6371**, **6529**.
- Exceptional instance wherein the Speaker passed over the ranking member of the committee in the appointment of conferees. Volume **VIII**, section **3223**.
- Motions to instruct the Speaker in the appointment of conference committees have not been entertained. Volume VIII, section 2193.

#### (12) Managers of.—In Later Practice, Reappointed for a Second Conference.

- At a second conference the managers of the first are usually reappointed. Volume **V**, section **6323**. In the later practice managers have generally been selected from the committee that reported the measure, have been reappointed for later conferences, and have embodied majority and minority representation. Volume **V**, sections **6341–6344**.
- It was formerly the practice when a conference failed to produce a result to appoint new managers at the next conference. Volume **V**, section **6324**.
- In the earlier practice the managers were changed for a second conference and the Speaker did not particularly consider the committee reporting the measure or the majority and minority divisions of the House. Volume **V**, sections **6345–6351**.
- The practice of changing managers at a second and subsequent conference was so fixed in the earlier practice that their reappointment had a special significance. Volume **V**, sections **6352–6368**.
- Illustration of the old practice of changing the managers at each conference. Volume V, sections 6288-6291.
- Conferees appointed for a further conference on matters remaining in disagreement after the adoption of a first conference report have no jurisdiction over differences composed in the previous report. Volume **VIII**, section **3280**.

## (13) Managers of.—House May Instruct.

- The House may instruct its managers of a conference, and the motion to instruct should be offered after the vote to ask for or agree to a conference and before the managers are appointed. Volume **V**, sections **6379–6382**.
- As to the propriety of instructing the managers at a first conference (footnote). Volume **V**, section **6388.**
- At a new conference the instructions of a former conference are not in force. Volume V, section 6383.
- The House having asked for a free conference, it is not in order to instruct the managers. Volume **V**, section **6384**.
- The motion to instruct conferees may be amended unless the previous question be ordered. Volume V, section 6525. Volume VIII, section 3231.
- A special order requiring the Speaker to appoint conferees immediately after the vote of disagreement, a motion to instruct was not admitted. Volume **V**, section **6385**.

### CONFERENCES—Contined.

- (13) Managers of.—House May Instruct—Continued.
  - A motion to instruct conferees is in order after conference is agreed to and before conferees are named. Volume VIII, sections 3230, 3231, 3232, 3240, 3256.
  - The motion to instruct conferees is subject to amendment and is debatable under the hour rule unless the previous question is ordered. Volume **VIII**, section **3240**.
  - A motion to instruct the managers of a conference is debatable. Volume VIII, section 2675.
  - A motion to instruct conferees when made at the proper time is admissible and it is not within the province of the Chair to rule on its consistency. Volume **VIII**, section **3237**.
  - One motion to instruct conferees having been considered and disposed of, further motions to instruct are not in order. Volume **VIII**, sections **3231**, **3236**.
  - The motion to instruct conferees is not in order in the Committee of the Whole. Volume **VIII**, section **2320**.
  - The fact that proposed instructions to House conferees can not be incorporated in the bill without cooperation on the part of Senate conferees does not subject motions imposing such instructions to a point of order. Volume **VIII**, section **3230**.
  - Where the purport of a motion to instruct was clear, the form in which submitted was held not to be subject to a point of order. Volume **VIII**, section **3241**.
  - The ruling out of a motion to instruct conferees does not preclude the offering of a proper motion to instruct. Volume **VIII**, section **3235**.
  - Adoption of a motion to disagree or to insist on disagreement to a Senate amendment does not preclude consideration of subsequent motions instructing conferees to take other action on such amendments or parts thereof. Volume **VIII**, section **3237**.
  - While it is unusual to instruct conference before a conference is had, it is in order to move instructions for a first conference as for any subsequent conference. Volume **VIII**, section **3230**.
  - It is not unusual for conferees to agree in advance to bring amendments back to the House for further instruction in event of failure to secure specified disposition in conference. Volume **VIII**, section **3212**.
  - Affirmative action on a motion to lay on the table a resolution instructing conferees was held not to carry to the table with the resolution the bill in disagreement. Volume **VIII**, section **2658**.
  - Instructions to conferees expire when their report is submitted to the House and if further conference is had such former instructions do not obtain and a motion for new instructions is in order. Volume **VIII**, section **3240**.
  - Managers on the part of the House may be authorized by resolution reported from the Committee on Rules to agree to Senate amendments carrying appropriations on a bill not originating as an appropriation bill in the House. Volume **VII**, section **1577**.
  - Instances wherein special provision was made for consideration of instructions in compliance with assurances that the House would be afforded opportunity to vote on a Senate amendment. Volume **VIII**, section **3245**.
  - Whether motions to instruct are inconsistent with action previously taken by the House, is a question for the House, and the Speaker declines to rule such motions out of order on that ground. Volume **VIII**, section **3230**.
  - Form of a special order reported from the Committee on Rules providing for consideration of a resolution instructing conferees. Volume **VIII**, section **3245**.
  - Instance wherein the rule requiring separate vote on Senate amendments to appropriation bills was waived by unanimous consent and conferees were authorized to agree to such amendments in conference. Volume **VIII**, section **1575**.

## (14) Managers of.—Limitations on Power of House to Instruct.

Instructions to managers of a conference may not direct them to do that which they might not otherwise do. Volume **V**, sections **6386**, **6387**. Volume **VIII**, sections **3235**, **3244**.

## INDEX-DIGEST

### **CONFERENCES**—Continued.

- (14) Managers of.-Limitations on Power of House to Instruct-Continued.
  - Instructions to conferees may not relate to a part of the bill not in disagreement between the two Houses or to any subject not committed to the conferees. Volume **V**, sections **6391–6394**.
  - Instructions may not require conferees to report back amendments outside the subjects in disagreement between the two Houses. Volume **VIII**, section **3244**.
  - It is not in order to give such instructions to managers of a conference as would require changes in the text to which both Houses have agreed. Volume **V**, section **6388**.
  - A motion to instruct conferees to concur in a Senate amendment with an amendment not germane thereto was ruled out of order. Volume **VIII**, section **3235**.
  - A motion to instruct conferees may not include directions which would be inadmissible if offered as a motion in the House. Volume **VIII**, section **3235**.
  - It is not in order to instruct conferees after their appointment. Volume VIII, section 3233.
  - One House has no jurisdiction over conferees appointed by the other, and instructions to conferees may apply only to managers on the part of the House giving the instructions. Volume **VIII**, sections **3241**, **3242**.
  - The jurisdiction of conferees is limited to differences between the two Houses and conferees may not be instructed to act on an amendment not in disagreement. Volume VIII, section 3243.

### (15) Managers of.—Instructions Disregarded.

- Conferees having made a report which was disagreed to by the House as being in violation of their instructions, and a new conference having been requested, the Speaker appointed new conferees. Volume **V**, section **6396**.
- Although a conference report may be in disregard of the instructions given the managers, yet it may not be ruled out a point of order. Volume V, section 6395. Volume VIII, sections 3246, 3247, 3248.

## (16) Managers of.—Senate not Informed of Instructions.

- According to the later practice the House does not, when it instructs conferees, inform the Senate of the instructions. Volume **V**, section **6399**.
- The House having instructed its conferees in the first instance and having informed the Senate by message of instructions, the latter body objected to the instructions and to the transmittal of them by message. Volume **V**, section **6401**.
- The House having instructed its conference at a second conference, and having by message informed the Senate of the instructions, that body agreed to the conference, although there was protest at the message. Volume **V**, section **6400**.
- In 1883 the House did not inform the Senate of the fact that it had instructed its managers of a conference to consider an alleged invasion of the House's prerogative by the Senate amendments in disagreement. Volume **V**, section **6406**.

### (17) Managers of.—Senate Practice Against Instructions.

The Senate practice admits the motion to instruct conferees. Volume VIII, section 3249.

- The Senate, after full consideration, have decided that conferees may not be instructed. Volume **V**, section **6397**.
- Only in rare instances has the Senate instructed managers of a conference. Volume V, section 6398.
- Instance in which it was held that while the Senate might not instruct conferees, it might request conferees to take designated action on propositions in disagreement between the two Houses. Volume **VIII**, section **3251**.
- The House having instructed its managers at a first conference, the Senate declined to participate and asked a free conference, which was granted. Volume **V**, section **6402**.
- The House having instructed its managers for a second conference, the Senate declined the conference and asked a free conference. Volume **V**, sections **6403**, **6404**.

### **CONFERENCES**—Continued.

### (17) Managers of.—Senate Practice Against Instructions—Continued.

The Senate, having learned indirectly that the House had instructed its conference, declared that the conference should be full and free, and instructed its own conference to withdraw if they should find the freedom of the conference impaired. Volume **V**, section **6406**.

### (18) Managers of.-Term and Vacancies.

- According to the later practice the powers of a conference committee which has not reported do not expire by reason of the termination of a session of Congress, unless it be the last session. Volume **V**, sections **6260–6262**.
- It has long been the practice for a manager on a conference to be excused only by authority of the House. Volume **V**, sections **6373–6376**. Volume **VIII**, section **3227**.
- The resignation of a member as conferee is properly addressed to the Speaker, but is acted on by the House, and, being accepted, the Speaker appoints a successor. Volume **VIII**, section **3224**.
- The absence of a manager of a conference causes a vacancy which the Speaker fills by appointment. Volume **V**, section **6372**. Volume **VIII**, section **3228**.
- One House having made a change in a committee of conference the other is informed by a message. Volume **V**, sections **6377**, **6378**.
- During the last six days of a session motions to instruct or discharge are privileged if conferees fail to report within 36 hours after appointment. Volume **VIII**, section **3225**.
- Conferees failing to report within 20 calendar days after appointment may be instructed or discharged, and motions to instruct, or to discharge and appoint successors, are of the highest privilege. Volume **VIII**, section **3225**.

#### (19) Practice as to Holding.

- In a conference the managers of the two Houses vote separately. Volume V, section 6336.
- Conferences are generally held in the Senate portion of the Capitol, and with closed doors, although in rare instances Members and others have been admitted to make arguments (footnote). Volume **V**, section **5254**.
- Conferees do not usually admit persons to make arguments before them. Volume **V**, section **6263**. Instance wherein the Senate referred papers in the nature of petitions to the managers of a conference. Volume **V**, section **6263**.
- Two of three House conferees being present, the Senate conferees declined to proceed in the absence of the third House conferee, whereupon the House conferees retired from the conference (footnote). Volume V, section 6259.
- Instance of complaint of House managers at their treatment by the Senate managers. Volume V, section 6259.
- A manager on the part of the House on the disagreeing votes of the two Houses on a bill in conference having addressed the House in criticism of the Senate members of the committee of conference, the Senate notified the House that conferences on the part of the Senate had been excused from further service on the committee. Volume **VIII**, section **2514**.
- One House, having receded from certain of its amendments, may not at a subsequent stage recall their action in order to form a new basis for a conference. Volume **V**, section **6251**.
- After a conference has been agreed to and the managers for the House appointed, it is too late to move to reconsider the vote whereby he House acted on the amendments in disagreement. Volume **V**, section **5664**.
- The unusual conference over the revenue bill of 1883. Volume V, sections 6405, 6406.

#### (20) Custody of the Papers in.

- At the conclusion of an effective conference, after a vote of disagreement, the managers of the House which asked the conference leave the papers with the managers of the other House. Volume **V**, section **6254**.
- At the close of an effective conference the papers change hands and the managers on the part of the House agreeing to the conference submit the papers and the report to their House, which acts first on the report, but in exceptional cases where managers on the part of the House agreeing to conference have surrendered the papers, inadvertently or otherwise, the report has been first received by the other House. Volume **VIII**, section **3330**.
- When a conference occurs before a vote of disagreement the managers of the House asking the conference retain the papers and bring them back to their House. Volume **V**, section **6254**.
- An instance where, after a conference asked before a disagreement, the report was made first in the House agreeing to the conference. Volume **V**, section **6585**.
- When a conference breaks up without reaching any agreement the managers of the House asking the conference do not necessarily surrender the papers to the managers of the other House, as-in the case where a report is agreed to. Volume **V**, sections **6571–6584**.
- A conference having failed to reach a result, the papers are not surrendered, but remain with the managers of the House asking conference and that House first receives the report and first takes action on the matters in disagreement. Volume **VIII**, section **3332**.
- Instances wherein, after the failure of conference, the papers were brought first to the House that had asked the conference (footnote). Volume **IV**, section **3905**. Volume **V**, section **6246**.
- An instance where, after the failure of a conference, the papers were brought first to the House agreeing to the conference (footnote). Volume **V**, section **6239**.
- Overruling a decision of the Chair, the Senate held it was not in order to request the House to return papers in possession of the conferees. Volume **VIII**, section **3324**.
- A report from a conference committee may not be presented for action or a request for another conference be made unless the House be in possession of the paper, i.e., the original bill and Senate amendments. Volume **V**, section **6586**.

### (21) Reports of.—In General.

- Before the managers of a conference may report the other House must be notified of their appointment and a meeting must be held. Volume **V**, section **6458**.
- The minority portion of the managers of a conference have no authority to make either a written or verbal report concerning the conference. Volume **V**, section **6406**.
- Instance wherein, under a unanimous consent agreement, a Senate amendment was taken up after the bill had been sent to conference and agreed to by the House without recommendation or report from the conferees. Volume **VIII**, section **3202**.
- The consideration of conference reports is in order at any time and may interrupt the presentation of a privileged report, but a privileged report so interrupted remains the unfinished business and is in order following the disposition of the conference report. Volume **VI**, section **379**.
- Members of a committee of conference may not file supplemental reports nor submit minority views. Volume **VIII**, section **3302**.

## (22) Reports of Partial, Admitted.

- Managers of a conference may make a partial report, settling some of the disagreements and leaving others unsettled. Volume V, section 6460.
- Managers may report an agreement as to a portion of the amendments in disagreement, leaving the remainder to be disposed of by subsequent action. Volume **V**, sections **6461–6464**.

## (22) Reports of.—Partial, Admitted.—Continued.

- Where managers of a conference make a partial report, leaving some disagreements unsettled, each House after agreeing to the report recedes, insists, or adheres as to the unsettled disagreements. Volume **V**, section **6460**.
- An early instance wherein the managers of a conference made a partial report. Volume V, section 6460.
- Items agreed to in a partial conference report are no longer in dispute and are not subject to modification in the consideration of amendments remaining in disagreement. Volume **VIII**, section **3186.**
- Conferees appointed for a further conference on matters remaining in disagreement after the adoption of a first conference report have no jurisdiction over differences composed in the previous report. Volume **VIII**, section **3280**.

## (23) Reports of.—High Privilege of.

- The presentation of a conference report is always in order, except when the Journal is being read, when the roll is being called, or when the House is dividing. Volume **V**, section **6443**.
- The presentation of conference reports, although highly privileged under the rules, is not in order when the Committee of the Whole rises informally to receive a message. Volume **VIII**, section **2378**.
- A conference report may be presented for consideration while a Member is occupying the floor debate. Volume **V**, section **6451**.
- A conference report displaces consideration of a report from a special committee and may interrupt debate, but a Member so taken from the floor is entitled to recognition when the privileged matter has been disposed. Volume **VIII**, section **3294**.
- Consideration of conference reports is in order on days devoted to District of Columbia business under the rules. Volume **VIII**, section **3292**.
- A conference report may not be considered on a Wednesday on which the call of committees is in order. Volume **VII**, section **899**.
- The presentation of a conference report may interrupt the reading of a bill. Volume V, sections 6448.
- While a conference report may not be presented while the House is dividing it may be presented after a vote by tellers and pending the question of ordering the yeas and nays. Volume **V**, section **6447**.
- A conference report was held to have precedence of the question on the reference of a Senate bill, even though an attempt had been made to take the yeas and nays and had failed from the lack of a quorum on a preceding day. Volume **V**, section **6457**.
- The consideration of a conference report may be interrupted, even in the midst of the reading of the statement, by the arrival of the hour previously fixed for a recess. Volume V, section 6524.
- While the presentation of a conference report has precedence of a motion to adjourn, yet the motion to adjourn may be put and decided pending consideration thereof. Volume V, sections 6451-6453.
- When the motion to fix the day to which the House should adjourn had the highest privilege the consideration of a conference report was held to displace it. Volume **V**, section **6451**.
- A motion to reconsider takes precedence of all other questions except a conference report or a motion to adjourn. Volume **V**, section **5605**.
- A conference report is in order pending a demand for the previous question. Volume V, section 6450.
- A conference report has precedence of a report from the Committee on Rules on which the yeas and nays and the previous question have been ordered. Volume **V**, section **6449**.
- A conference report has precedence during a time set apart by a special order for a particular class of business. Volume **V**, section **6455**.

- (23) Reports of.—High Privilege of—Continued.
  - A special order merely providing that the House should consider a certain bill "until the same is disposed of," it was held that the consideration of a conference report might intervene. Volume **V**, section **6454**.
  - Where a special order provided for the consideration of a bill from day to day until disposed of it was held that conference reports and messages from the Senate might intervene. Volume **VII**, section **789**.
  - A conference report may be presented during a call of the House if a quorum be present. Volume **V**, section **6456**.
  - A question of personal privilege has been given precedence over privileged Senate amendments remaining to be disposed of after the rejection of a conference report. Volume III, section **2531.**
  - A resolution relating to the privilege of the House takes precedence over a conference report. Volume VI, section 403.
  - A Member proposing a resolution relating to the privilege of the House was recognized in preference to a Member requesting recognition to call up a conference report. Volume **VI**, section **559**.
  - Motions to change the reference of public bills, when privileged under the rule, take precedence of conference reports. Volume VII, section 2124.
  - The priority of a question of privilege which relates to the integrity of the House as an agency for action evidently may not be disputed by a question entitled to priority merely by the rules relating to the order of business. Volume **V**, section **6454**.
  - The rule giving high privilege to conference reports is an affirmation of the former practice of the house. Volume **V**, sections **6444–6446**.
  - Under the general principles of parliamentary law a bill so far advanced as to become the subject of a conference report is entitled to a certain priority over ordinary business in an earlier stage. Volume **V**, section **6454**.
  - Where a special order provided for the motion to recommit, a conference report was admitted although Senate conferees had been discharged, the special order having been adopted after their discharge. Volume **VII**, section **779**.

## (24) Reports of.-May not be Amended, Referred, or Laid on the Table.

- A conference report may not be amended or altered on motion made in either House. Volume V, sections 6534, 6535.
- A conference report is not subject to amendment, but must be considered and disposed of as a whole. Volume **VIII**, section **3306**.
- Conference reports may be amended by concurrent action of the two Houses. Volume V, sections 6536, 6537. Volume VIII, section 3308.
- A motion to refer a conference report to a standing committee has been held out of order. Volume **V**, section **6558**.
- Under the later practice the motion to lay a conference report on the table has not been entertained, it being considered more courteous to the other body to take such action as would be communicated by message. Volume **V**, sections **6538–6544**.

#### (25) Reports of.-Recommittal of.

- It is in order for one body to recommit a conference report if the other body, by action on the report, have not discharged their managers. Volume **V**, sections **6545–6550**.
- It is in order for one body to recommit a conference report, not having discharged their conferees. Volume **V**, section **6609**.
- When a conference report has been made and acted on in one House and the managers of that House have thereby been discharged, the other House is precluded thereby from recommitting the report to the managers. Volume **V**, sections **6551–6553**.

### **CONFERENCES**—Continued.

- (25) Reports of.—Recommittal of—Continued.
  - A conference report that has been acted on by either House is sometimes recommitted by concurrent action of the two Houses taken by unanimous consent. Volume **V**, sections **6554–6557**. Either House having acted on a conference report, it may be recommitted only by concurrent

action of the two Houses. Volume VIII, section 3316.

- When a conference report is recommitted to the committee of conference, it is not subject to further action in the House until again reported by the managers. Volume **VIII**, section **3326**.
- A concurrent resolution providing for recommitment to conference is not privileged for introduction from the floor. Volume **VIII**, section **3309**.
- A motion to recommit the conference report is in order at any time before final action is taken on the report. Volume **VIII**, section **3256**.
- The motion to recommit a conference report with instructions to the House conferees is subject to amendment unless the previous question is ordered. Volume **VIII**, section **3241**.
- After the previous question has been ordered on a conference report, the motion to recommit with instructions is privileged, if the other House has not discharged its conferees. Volume **VIII**, sections **3311**, **3312**.
- The fact that a conference report has been previously recommitted to the committee of conference with instructions, does not preclude a motion to recommit the amended report. Volume **VIII**, section **3325**.
- A conference report having been recommitted to the committee of conference, the papers are no longer before the House, and no motion for disposition of the amendments in disagreement is in order. Volume **VIII**, section **3328**.
- Recognition to move recommitment of a conference report is due Members opposed to the report, regardless of party affiliations, but in the absence of other considerations preference is accorded Members of the minority. Volume **VIII**, section **3319**.
- Formerly announcement of the recommitment of a conference report was messaged to the Senate, but under the modern practice the other House is not notified, and managers on the part of the House carry the paper back to conference, and a new report is formulated. Volume **VIII**, section **3321**.
- The motion to recommit a conference report to the committee is admitted under the Senate practice. Volume **VIII**, section **3320**.
- A conference report being ruled out in the Senate on a point of order, was recommitted under the Senate rules to the committee of conference. Volume **VIII**, section **3275**.
- Under a recent rule of the Senate, a conference report ruled out of order on the ground that it inserted matter not committed to the conference and omitted matter agreed to by both Houses, was recommitted to the committee of conference. Volume VIII, section 3273.
- When held to be in violation of the Senate rule prohibiting the incorporation of new matter, a conference report is automatically recommitted to the committee of conference. Volume **VIII**, section **3277**.
- Where the House had acted on a conference report, thereby discharging its conferees, the Senate being unable to comply with its rule recommitting invalidated conference reports to committees of conference, requested further conference without taking further action on the amendments in disagreement. Volume **VIII**, section **3279**.
- Where House conferees have not reported and the House has taken no action recommitment of a conference report by the Senate was held not to require reappointment of conferees by the House. Volume **VIII**, section **3280**.
- In an exceptional instance the Senate transmitted a message to the House announcing recommitment of a conference report, but did not transmit the papers. Volume **VIII**, section **3323**.

- (26) Reports of.—May Relate Only to Matters in Difference.
  - The adoption of the present rule and practice of the Senate requiring conferees to limit their reports to matters in disagreement between the two Houses. Volume **VIII**, section **3272**.
  - The managers of a conference must confine themselves to the differences committed to them. Volume V, section 6417,6418. Volume VIII, sections 3253, 3255, 3282.
  - The jurisdiction of conferees is limited to the differences between the two Houses and conferees may not be instructed to act an amendment not in disagreement. Volume **VIII**, section **3243**.
  - When a bill is sent conference, matters in disagreement between the Houses, and only matters in disagreement between the House, are before the conferees notwithstanding House or Senate messages to the contrary. Volume **VIII**, section **3253**.
  - The managers of a conference must confine themselves to the differences committed to them, and may not include subjects not within the disagreements, even though germane to a question in issue. Volume **VIII**, sections **3258**.
  - Conferees may not go beyond the limits of the disagreements confided to them, and where the differences involve numbers, conferees are limited to the range between the highest figure proposed by one House and the lowest proposed by the other. Volume **VIII**, section **3263**.
  - The managers of a conference may not in their report include subjects not within the disagreements submitted to them by the two Houses. Volume **V**, sections **6407**, **6408**.
  - While the managers may perfect by germane amendments propositions committed to them, they may not, under the later practice, go beyond the differences of the two Houses in so doing. Volume **V**, sections **6409-6413**.
  - A conference committee may not include in its report new items constituting in fact a new and distinct subject not in difference, even though germane to the question in issue. Volume **VIII**, section **3275**.
  - A germane modification of an amendment in disagreement was held not to invalidate a conference report. Volume **VIII**, section **3262**.
  - To be in order in a conference report a subject must have been treated in the bill as it passed the first House, in the amendment of the other House, or in an amendment of the first to the amendment of the second. Volume **VIII**, section **3288**.
  - A Senate amendment having provided an appropriation to construct a road and conferees having reported in lieu thereof a provision for a survey, it was held that the provision was within the differences. Volume **V**, section **6425**.
  - The House provision for the regulation of railway capitalization being stricken out by the Senate, which substituted nothing in lieu thereof, a provision inserted by the conferees authorizing the President to appoint a commission to investigate the subject was held to be within the differences between the two Houses. Volume **VIII**, section **3269**.
  - Where the disagreement is as to an amendment in the nature of a substitute for the entire text of a bill the managers have the whole subject before them and may exercise a broad discretion as to details. Volume **V**, section **6424**.
  - Where one House strikes out all of the bill of the other after enacting clause and inserts a new text, and the differences over this substitute are referred to conference, the managers have a wide discretion in incorporating germane matters, and may even report a new bill on the subject. Volume **V**, sections **6421–6423**. Volume **VIII**, sections **3248**, **3268**, **3265**, **3276**.
  - Where an entire bill has been stricken out and a new text inserted the conferees exercise broad authority and may discard language occurring both in the bill and the substitute. Volume **VIII**, section **3266**.
  - Where a substitute has been proposed by one House for the entire bill passed by the other House, provision in either the bill or the substitute are germane when offered in motion to instruct managers. Volume **VIII**, section **3230**.

#### Conferences-Continued.

- (26) Reports of.-May Relate Only to Matters in Difference-Continued.
  - When a section is stricken out and a new text inserted, the conferees may incorporate any germane matter. Volume **VIII**, sections **3259**, **3267**.
  - Where an amendment of one House proposes to strike out a paragraph of a bill of the other, whether a substitute therefor is proposed or not, and the amendment has been disagreed to, the conferees have the whole subject before them and may report any provision germane thereto. Volume **VIII**, section **3288**.
  - By concurrent resolution managers of a conference are sometimes authorized to include in their report subjects not in issue between the two Houses. Volume **VIII**, sections **6437–6439**.
  - By concurrent resolution, conferees were authorized to amend a bill in conference. Volume VII, section 1071.
  - Managers of a conference may not change text to which both Houses have agreed. Volume V, sections 6417, 6418, 6420. Volume VIII, section 3257.
  - The text to which both Houses have agreed may not be changed except by the unanimous consent of both Houses. Volume **V**, sections **6433–6436**.
  - A provision changing the text to which both Houses have agreed has been appended to a conference report and agreed to by unanimous consent after action on the report. Volume **VIII**, sections **6433–6436**.
  - Conferees may not include in their report new items even when germane, and may not change the text to which both Houses have agreed. Volume **VIII**, section **3256**.
  - Conferees may not change the text to which both Houses have agreed and the mere amendment by one House of an item in a bill of the other House does not authorize the elision of the entire item. Volume **VIII**, section **3259**.
  - Mere changes in phraseology without material alteration of the subject matter are not sufficient to render a conference report subject to the point of order that the conference have exceeded their authority. Volume **VIII**, section **3270**.
  - While the practice of both House and Senate prohibits the elimination of provisions agreed to by both Houses, the language must be identical and any deviation of the two text abrogate the rule. Volume **VIII**, section **3276**.
  - In the later but not he earlier practice the Speaker rules a conference report out of order on a question being raised. Volume **V**, sections **6409**, **6410**.
  - It is only in later years that the Speakers have assumed authority to determine whether or not the managers of a conference have transcended their powers. Volume **V**, sections **6414–6416**.
  - In the Senate a conference report is not ruled out on a point of order that it contains matter not within differences, but the question must be taken on agreeing to it. Volume **V**, sections **6426-6432**.
  - Both House and Senate have always been adverse to receiving reports in cases wherein the managers have exceeded their powers. Volume V, sections 6414-6416.
  - Insertion by managers of new matter in a conference report renders it subject to the point of order that the managers have exceeded their authority. Volume **VIII**, section **3260**.
  - The Speaker may rule a conference report out of order, if it is shown that the conferees have exceeded their authority. Volume **VIII**, section **3256**.
  - Under the later practice of the Senate, the Chair rules out of order a conference report incorporating matter not in disagreement between the two Houses. Volume **VIII**, section **3277**.
  - When held to be in violation of the Senate rule prohibiting the incorporation of new matter, a conference report is automatically recommitted to the committee of conference. Volume **VIII**, section **3277**.
  - A conference report having been agreed to, it is too late to raise, as a matter of privilege, a question as to whether or not the managers have exceeded their authority. Volume **V**, section **6442**.

- (26) Reports of.—May Relate Only to Matters in Difference—Continued.
  - Conferees, having agreed to a Senate amendment pertaining to Army aircraft with an amendment pertaining to naval aircraft, were held to have exceeded the differences committed to them. Volume **VIII**, section **3258**.
  - Conferees having reported tariff rates not in disagreement, the Vice President held them subject to a point of order and recommitted the conference report to the committee of conference. Volume **VIII**, section **3280**.
  - A conference report proposing duties beyond the range of rates provided by either House bill or Senate amendments, a point of order was sustained and the report was recommitted. Volume VIII, section **3281**.
  - In changing a provision relating to "grain" to a provision to "nonperishable agricultural commodities" conferees were held to have gone beyond the differences committed to them. Volume **VIII**, section **3270**.
  - The managers having appended to a Senate amendment, pertaining to charters of national banks, a provision for investigating relations between the banking system and commodity prices, the Speaker held they had gone beyond the differences committed to them. Volume **VIII**, section **3256**.
  - Where the two Houses fix different periods of time the conferees have latitude between the two, but may not go beyond the longer nor within the shorter. Volume **VIII**, section **3264**.
  - Under the practice, it is customary for conference to bring in a conference report on items agreed upon and report disagreement on all amendments coming within the rule and, the conference report having been agreed to, amendments in disagreement are then voted upon separately. Volume **VIII**, section **1572**.

#### (27) Reports of.—Forms of.

- Form of conference report wherein differences as to an amendment are settled by amending it. Volume **V**, section **6323**.
- Form of conferences report wherein the House recedes from its amendment to a Senate bill. Volume V, section 6499.
- Form of conference report wherein one House recedes from certain amendments, while the other recedes from its disagreement to certain others. Volume **V**, section **6323**.
- Form of conference report wherein the Senate recedes from certain of its amendments to a House bill, while the House recedes from its disagreement as to others and agrees to certain others with amendment. Volume **V**, sections **6500–6502**.
- Form of conference report on House amendments to a Senate bill, where the House recedes from some of its amendments and the Senate recedes from its disagreement as to others. Volume **V**, section **6503**.
- Form of conference report in a case wherein the House had disagreed to a Senate amendment to a House amendment to a Senate bill. Volume **V**, section **6504**.
- Form of conference report wherein an entirely new text is reported in place of an amendment in the nature of a substitute. Volume **V**, section **6426**.
- Form of report when managers of a conference report that they have been unable to agree. Volume **V**, section **6570**.
- Form of report of conferees on general disagreement. Volume VIII, section 3299.
- Under certain circumstances managers may report an entirely new bill on a subject in disagreement, but this bill is acted on as part of the report. Volume **V**, sections **6465–6467**.
- Under the early practice the conference reports made to the two Houses were not identical. Volume II, section 1506.
- In the very early practice conference reports were merely suggestions for action and were neither identical in the two Houses nor acted on as a whole. Volume **V**, sections **6468–6471**.

### **CONFERENCES**—Continued.

## (27) Reports of.—Forms of—Continued.

- In the early practice of the House conference committees did not make identical reports to the two Houses, and the reports were not signed. Volume **IV**, section **3905**.
- While conference reports must be written in duplicate, it is the practice to prepare conference reports on appropriation bills in triplicate, and on occasion all conference reports have been required in triplicate. Volume **VIII**, section **3296**.
- Conference reports in citing amendments must refer to the engrossed copies of the bill and amendments and not to reprints. Volume **VIII**, section **3297**.

#### (28) Reports of.—Signing of.

- A conference report is valid if signed by two of the three managers of each House. Volume V, section 6323.
- A conference report is received if signed by a majority of the managers of each House. Volume **V**, sections **6497**, **6498**.
- Conference reports must be signed by the managers. Volume VIII, section 3295.
- The signature of a majority of the managers of each House is sufficient for a conference report. Volume **V**, sections **6500–6502**.
- A point of order being made that a conference report, which was duly signed by a majority of the managers, was not authorized, the Speaker submitted the question of its reception to the House. Volume **V**, sections **6497**, **6498**.
- The name of an absent manager may not be affixed to a conference report, but the House and Senate may authorize him to sign the report after it has been acted on. Volume **V**, section **6488.**
- In the early practice it was not essential that conference reports should be either signed or printed in the Journal. Volume **V**, sections **6472–6480**.
- Since 1846 conference reports have generally been signed and appear in the Journal. Volume V, sections 6481-6487.
- Instance in 1848 wherein a conference report was signed by the managers of the two Houses. Volume **V**, section **6538**.
- Sometimes a manager indorses the report with a conditional approval or dissent. Volume V, sections 6489-6496.
- Instance wherein a House manager indorsed on a conference report his dissent and protest. Volume **V**, section **6538**.

#### (29) Reports of.—Accompanying Statement.

- Each conference report shall be accompanied by a detailed statement sufficiently explicit to explain the effect of the provisions of the report. Volume **V**, section **6443**.
- A conference report may not be received without the accompanying statement required by the rule. Volume **V**, sections **6507–6510**.
- The statement accompanying a conference report should be in writing and signed by at least a majority of the House managers. Volume **V**, sections **6505**, **6506**.
- Form of statement accompanying report of the House managers of a conference. Volume V, sections 6504, 6514, 6515.
- It is for the House and not the Speaker to determine whether or not the detailed statement accompanying a conference report is sufficient to comply with the rule. Volume **V**, sections **6511**, **6512**.
- While the Chair may not pass upon the completeness of the written statement accompanying a conference report, he may require it to be in proper form. Volume **V**, section **6513**.
- Under a motion to suspend the rules and pass a conference report, the Speaker requested a Member to withdraw a point of order against the reading of the accompanying statement, indicating that the reading of the statement was not in order if objected to. Volume **VIII**, section **2606**.

# (30) Reports of.—Printing of.

- A conference report and the accompanying statement are required to be printed in the Congressional Record before being considered, except during the last six days of session. Volume V, section 6516.
- The Journal does not record in full a conference report presented merely for printing in the Record under the rule. Volume **IV**, section **2860**.
- A motion to suspend the rules and agree to a conference report proposes suspension of all rules inconsistent with the adoption of the report, including the rule requiring printing before consideration. Volume **VIII**, section **3423**.
- A report that conferees have been unable to agree is not acted on by the House and is therefore exempted from the requirement that it be printed in the record before action can be taken on matters in dispute. Volume **VIII**, section **3332**.
- A conference report and the accompanying statement must be correctly printed in the Record, and although the original report and statement are correct, an error in printing either renders it subject to the point of order that it does not comply with the rule. Volume **VIII**, section **3298**.

## (31) Reports of.—Inability to Agree.

Where managers of a conference are unable to agree, or where a report is disagreed to in either House, another conference is usually asked. Volume **V**, sections **6288–6291**.

- A conference having failed to reach a result the two Houses, successfully, as they come into possession of the papers, act on the amendments in disagreement, further insisting or receding and concurring. Volume **V**, section **6322**.
- The failure of a conference does not prevent either House taking such independent action as may be necessary to pass a bill. Volume **V**, section **6320**.
- When conferees report that they have been unable to agree, the report is not acted on by the House. Volume V, section 6562. Volume VIII, section 3329.
- When conferees report that they have been unable to agree, the report is not acted on, and need not be printed in the Record before the amendments in disagreement are again taken up in the House. Volume **VIII**, section **3299**.
- Form of report of conferees on general disagreement. Volume VIII, section 3299.
- Form of report by which the managers of a conference announce to their respective Houses their inability to agree. Volume **V**, section **6322**.
- Form of written statement that managers of a conference have failed to agree. Volume V, sections 6568, 6569.
- Instance wherein the House conferees declined to sign a report that the conferees had been unable to agree. Volume **V**, sections **6568**, **6569**.
- In the earlier practice reports of inability of managers of a conference to agree were made verbally, and conference reports were not signed. Volume **V**, section **6328**.
- In the earlier practice managers reported their inability to agree either verbally or in writing, but the reports were not signed as at present. Volume **V**, sections **6563–6567**.
- Instance wherein, after managers of a conference had reported their inability to agree, a resolution insisting on the House's disagreement to Senate amendments and asking a further conference was admitted as privileged. Volume **V**, section **6272**.
- Instance wherein managers of a conference, in reporting their inability to agree, submitted recommendations to their respective Houses. Volume **V**, section **6334**.
- A bill sometimes fails because of the inability of managers to agree. Volume V, sections 6264-6267.

Instances of bills which failed in conference. Volume V, sections 6529, 6568.

The managers of a conference having reported inability to agree, the House voted to adhere to its disagreement to the Senate amendment, whereupon the Senate receded from it. Volume **V**, section **6312**.

#### (31) Reports of.—Inability to Agree—Continued.

- Conferees reporting inability to agree are thereby discharged and if a new conference is ordered conferees must again be appointed and new instructions are in order. Volume **VIII**, section **3240**.
- A conference having failed to reach a result, the papers are not surrendered, but remain with the managers of the House asking conference and that House first receives the report and first takes action on the matters in disagreement. Volume **VIII**, section **3332**.
- Statement with reference to an unwritten rule of conference that the House proposing an amendment on which agreement can not be secured must recede or accept responsibility for failure of the bill. Volume **VIII**, section **3209**.

### (32) Reports of.—Points of Order Against.

- A point of order against a conference report should be made or reserved after the report is read and before the reading of the statement. Volume **V**, section **6424**.
- A point of order as to a conference report should be made before the consideration of the report has begun. Volume **V**, section **6440**.
- Points of order against a conference report should be made or reserved before discussion begins. Volume V, sections 6903-6905. Volume VIII, section 3286.
- A point of order against a conference report should be made before the statement is read. Volume V, section 6441. Volume VIII, sections 3282, 3284, 3285, 3287.
- The ruling out of conference report on a point of order is equivalent to its rejection by the House and the bill and amendments are again before the House as if they had not gone to conference. Volume V, section 6419. Volume VIII, sections 3256, 3257, 3259.
- Under the later practice, when a conference report is ruled out of order, the Senate is informed by message that the report has been rejected. Volume **V**, sections **6409–6413**.
- A conference report is not subject to the point of order that it is in violation of instructions given the managers. Volume **VIII**, section **3247**.
- A conference report having been ruled out on a point of order, consideration was authorized by special order reported from the committee on rules. Volume **VIII**, section **3258**.
- A conference report agreeing to Senate amendments falling within the rule, and on which the House has been given no opportunity to vote, is subject to a point of order, and a point of order sustained against any such item invalidates the entire report. Volume **VII**, section **1574**.
- A motion to suspend the rules and pass a conference report does not admit the point of order that the conference report contains matter not in disagreement between the two Houses. Volume **VIII**, section **3406**.
- A question of order may not be sustained against a portion of a conference report without affecting the entire report, and modification can only be effected by rejection of the report and instruction of a new conference or, when the managers on the part of the Senate have not been discharged, by a motion to recommit with instructions. Volume **VIII**, section **3307**.
- A question being raised in the Senate as to whether conferees had exceeded their authority, it was held that conferees might include in their report provisions from either the Senate or House bills, and the Chair in passing on points of order was not authorized to take into consideration the effect of such provisions in conjunction with provisions inserted from the bill passed by the other House. Volume **VIII**, section **3274**.
- Contrary to the practice in the House, questions of order against conference reports may be raised in the Senate at any time before the report is agreed to. Volume **VIII**, section **3280**.
- Conference reports are strictly construed, conferees being restricted to the literal difference between the two Houses and the insertion of any extraneous matter, however slight its effect on the general purport of the bill, is subject to a point of order. Volume **VIII**, section **3254**.

- (32) Reports of.—Points of Order Against—Continued.
  - Interpretation of the term "new matter" as used in the Senate rule. Volume VIII, section 3275. Instance wherein the Vice President expressed the opinion that the practice of the Senate should be amended by making conference reports subject to the point of order that conferees had exceeded their authority by incorporating matters not in disagreement between the two Houses. Volume VIII, section 3272.
  - Incorporation of new matter, even when nonessential, subjects a conference report to the point of order that the conferees have exceeded their jurisdiction. Volume **VIII**, section **3284**.
  - Pending the decision of a question of order raised against a conference report it is in order to move to suspend the rules and agree to the report. Volume **VIII**, section **3422**.
  - Points of order are properly raised or reserved against a conference report after it is read, and before the statement is read, and whether the statement is read in lieu of the report or after the report. It is too late to raise a question of order after the reading of the statement. Volume **VIII**, sections **3256**, **3265**, **3285**, **3288**, **3289**.
  - The invalidation of a conference report on a point of order is equivalent to its rejection by the House, but does not give the Member raising the question of order the right to the floor. Volume **VIII**, section **3284**.
  - The practice of the House does not countenance the reservation of points of order against a conference report when presented for printing, and questions of order are not entertained until the report has been read for consideration. Volume **VIII**, section **3271**.
  - Under the former Senate practice, a conference report was not subject to the point of order that the conference had exceeded their authority. Volume **VIII**, section **3272**.
  - While the rejection of a conference report transfers the control of the measure to the opponents, the sustaining of a point of order against a conference report is not adverse action on the part of the House and exerts no effect on the right of recognition. Volume **VI**, section **313**.
  - While a conference report may not be considered when the original papers are not before the House, the failure of the Clerk to certify to their authenticity may be remedied when the question is raised, and does not invalidate proceedings relating to them. Volume **VIII**, section **3302**.

(33) Reports of.—General Principles of Action on.

- A conference report may not be considered when the original bill and amendments are not before the House. Volume **V**, sections **6518–6522**. Volume **VIII**, section **3301**.
- A conference report having been ruled out on a point of order, consideration was authorized by special order reported from the committee on rules. Volume **VIII**, section **3258**.
- A conference report being presented, the question on agreeing to it is regarded as pending. Volume **VIII**, section **3300**.
- A report from a conference committee may not be presented for action or a request for another conference be made unless the House be in position of the papers, i.e., the original bill and Senate amendments. Volume **V**, section **6586**.
- The reports of managers of a conference go first to one House and then to the other, neither House acting until it is in possession of the papers. Volume **V**, section **6322**.
- One House has, by message, reminded the other of its neglect to act on a conference report; but this was an occasion of criticism. Volume **V**, section **6309**.
- A conference report being made up but not acted on at the expiration of a Congress, the bill is lost. Volume **V**, section **6309**.
- A final conference report providing that the House recede from the only disagreement was agreed to by the House and then the presiding officers of the two House signed the bill, although the Senate had not acted on the report. Volume **V**, section **6587**.

- (33) Reports of.—General Principles of Action on—Continued.
  - Instance wherein the House, after disagreeing to a conference report already agreed to by the Senate, laid on the table a House bill with Senate amendments. Volume **V**, section **6588**.
  - A two-thirds vote is required to agree to a conference report on a joint resolution proposing an amendment to the Constitution. Volume **V**, section **7036**.
  - Consideration of a conference report has precedence of a motion to go into the Committee of the Whole for the consideration of a general appropriation bill. Volume **VIII**, section **3291**.
  - Each House determines for itself its practice in the consideration of conference reports, and a concurrent resolution is not required in fortifying a conference report against points of order. Volume **VII**, section **769**.
  - Form of resolution for consideration of conference report invalidated on point of order. Volume **VIII**, section **3270**.
  - Form of special order providing for consideration of two conference report as one report. Volume **VII**, section **775**.
  - Form of special order for consideration of a conference report without intervention of points of order. Volume **VII**, section **828**.
  - Under the practice, it is customary for conference to bring in a conference report on items agreed upon and report disagreement on all amendments coming within the rule and, the conference report having been agreed to, amendments in disagreement are then voted upon separately. Volume **VII**, section **1572**.
  - While a conference report may not be considered when the original papers are not before the House, the failure of the Clerk to certify to their authenticity may be remedied when the question is raised, the does not invalidate proceedings relating to them. Volume **VIII**, section **3302**.

#### (34) Reports of.—Must be Acted on as a Whole.

- A conference report must be acted on as a whole. Volume V, sections 6530-6533. Volume VIII, section 3304.
- The practice of acting on the conference report as a whole began in 1828, but did not at once become invariable. Volume **V**, sections **6472-6480**.
- A conference report must be accepted or rejected in its entirety, and while it is pending no motion to deal with individual amendments in disagreement is in order. Volume **V**, section **6323**.
- Conference reports must be adopted or rejected as reported and any modifications however slight may be remedied only by recommitment to the Committee of Conference. Volume **VIII**, sections **3306**, **3317**.

## (35) Reports of.—Motions During Consideration of.

- The motion to agree is the pending question on a conference report, and the motion to disagree is not admitted. Volume II, section 1473.
- A conference report being presented, the question on agreeing to it is regarded as pending. Volume **V**, section **6517**.
- The question on the adoption of a final conference report has precedence of a motion to recede and concur in amendments of the other House. Volume **V**, section **6523**.
- Pending the question on agreeing to a conference report, motions relating to disposal of the individual amendments in disagreement or for the instruction of conferees at a future conference are not in order. Volume V, sections **6389**, **6390**. Volume VIII, section **3249**.
- Pending consideration of a conference report it is not in order to demand the reading of the amendments to which it relates. Volume **V**, section **5298**.
- A single motion for the previous question may not apply to a motion to agree to a conference report, and also to a motion to task a further conference on amendments not included in the report. Volume **V**, section **5465**.

- (35) Reports of.—Motions During Consideration of—Continued.
  - When the previous question is ordered on a conference report which has not been debated the forty minutes of debate is not allowed if the subject-matter of the report was debated before being sent to conference. Volume **V**, sections **5506**, **5507**.
  - After the previous question has been ordered on a conference report, the motion to recommit with instructions is privileged, if the other House has not discharged its conferees. Volume **VIII**, section **3312**.
  - Instance wherein, under a unanimous consent agreement, a Senate amendment was taken up after the bill had been sent to conference and agreed to by the House without recommendation or report from the conferees. Volume **VIII**, section **3202**.

#### (36) Reports of.—As to Consideration in Committee of the Whole.

- While conference reports were formerly considered in Committee of the Whole, they may not be sent there on suggestion of the point of order that they contain matter ordinarily requiring consideration therein. Volume **V**, sections **6559–6561**.
- Formerly conference reports were considered in Committee of the Whole (footnote). Volume V, sections 6416, 6479
- In the early practice conference reports were considered in Committee of the Whole. Volume V, section 6311.

#### (37) Reports of.—Unfavorable Action on.

- The rejection of a conference report leaves the matter in the position it occupied before the conference was asked. Volume **V**, section **6525**.
- A conference report being disagreed to, the amendments to the other House then come up for action. Volume II, section 1473.
- Amendments between the House once disagreed to do not, on the rejection of a conference report, return to their former state, so that they may be required to go to Committee of the Whole. Volume **V**, section **6589**.
- A conference report having been disagreed to, one of the opponents of the report was recognized to make the motions in relation to the pending amendments. Volume **V**, section **6396**.
- A motion made by the Member in control of a conference report being decided adversely, it has usually been held that the right to recognition passes to the opponents. Volume I, sections 1473–1477.
- Instances wherein the Senate expressed doubt of the right of conferees to withdraw a conference report after it had been presented and before action thereon. Volume **V**, section **6459**.

### (38) Discharge of the Managers.

- While a conference is in progress the House which asks it may alone discharge the conferees, and, having possession of the papers, may act on the amendments in disagreement. Volume **V**, sections **6526**, **6527**.
- In the House the discharge of conferees from the subject committed to them is effected by an order reported from the Committee on Rules and agreed to by the House. Volume **V**, section **6526**.
- Form of special order for discharging managers of a conference and disposing of amendments in dispute. Volume **V**, section **6526**.
- When the conference was asked by the House, may the Senate by a motion to discharge its conferees get possession of the bill and papers? Volume **V**, section **6529**.
- A conference report being presented for printing merely, and the original papers being in "possession of the other House," a motion to discharge the conferees was held not to be privileged. Volume **V**, section **6528**.

### CONFERENCES—Continued.

## (38) Discharge of the Members—Continued.

Action on a conference report by either House discharges the committee of conference and precludes a motion to recommit, but until one House has acted on the report the motion to recommit to the conferees, with or without instructions, is in order. Volume **VIII**, section **3241**.

### (39) International.

- The Committee on Foreign Affairs has general jurisdiction of the subject of international conferences and congresses. Volume **IV**, section **4177**.
- In 1916 the House originated and the Senate agreed to a measure authorizing the President to invite a conference of Governments of the world to consider the establishment of a Court of Arbitration. Volume **VI**, section **329**.
- An appropriation to continue representation of the United States at an adjourned meeting of an international conference was held not to be in continuance of a public work. Volume **VII**, section **1135**.

# CONFIDENTIAL BUSINESS.

- A rule, not invoked for many years, provides for secret sessions of the House whenever the President may send a confidential message for the Speaker or any Member may announce that he has a confidential communication to present. Volume **V**, sections **7247**, **7248**.
- In 1853 the House declined to go into secret session. Volume V, section 7253.
- When messages of a confidential nature were received from the President or Senate, the House went into secret session. Volume **V**, sections **7251**, **7252**.
- Instances wherein two Members of the House were directed to take a confidential message to the Senate. Volume II, section 1538.

### **CONFLICTING CREDENTIALS. See "Elections of Representatives."**

### CONFLICTING PRECEDENTS.

When precedents conflict, the Chair is constrained to give greatest weight to the latest decisions. Volume VI, section 248.

#### CONGRESS.

- (1) Term of.
- (2) Convening and adjourning.—Place of, and first meeting.
- (3) Convening and adjourning.—Annual meeting provided for by Constitution.
- (4) Convening and adjourning.—Laws fixing time of meeting.
- (5) Convening and adjourning.—Proclamations of the President.
- (6) Convening and adjourning.—As to hour of meeting.
- (7) Convening and adjourning.-Sessions and recesses.
- (8) Convening and adjourning.—Resolutions for adjournment.
- (9) Convening and adjourning.-Expiration of term.
- (10) Convening and adjourning.-Action of House at end of term.
- (11) Power as to elections.
- (12) Power of investigations.
- (13) Must be in session during impeachment trials.
- (14) Thanks of.
- (15) In general.
- (16) Election cases in the various Congresses.
- (1) Term of.
  - The term of Congress begins on the 3d of January of the odd-numbered years, and extends through two years. Volume VI, section 1.
  - The term of Congress begins on the 4th of March of the odd-numbered years and extends through two years. Volume I, section 3.

## INDEX-DIGEST

## CONGRESS—Continued.

## (1) Term of—Continued.

- Proposed changes of the Constitution as to the terms of Congress and the President, and the time of annual meeting of Congress, have been considered by the Committee on Election of President, Vice-President, and Representatives in Congress. Volume **IV**, section **4302**.
- The term of a Delegate need not necessarily begin and end with the term of a Congress. Volume I, section 403.
- The attempt to establish the theory that one House might prescribe rules for its successor and the end thereof. Volume I, section 187.
- Instance wherein the House failed to elect a Doorkeeper and Postmaster, the officers of the preceding House continuing to serve. Volume **I**, section **193**.
- A commission which acted and reported during the lifetime of a Congress was created by concurrent resolution. Volume **IV**, section **4703**.

## (2) Convening and Adjourning.—Place of, and First Meeting.

The District of Columbia is the seat of government (footnote). Volume I, section 2.

- In certain exigencies the President may convene Congress at a place other than the seat of government. Volume I, section 2.
- By resolution of the Continental Congress, the First Congress under the Constitution met on March 4, 1789. Volume I, section 3.

## (3) Convening and Adjourning.—Annual Meeting Provided for by Constitution.

- The Constitution provides for the annual meeting of Congress. Volume I, section 1. Volume VI, section 1.
- In the later, but not the earlier, practice the fact that Congress has met once within the year does not make uncertain the constitutional mandate to meet on the first Monday of December. Volume I, sections 10, 11.
- In 1797 the Congress assembled on the day constitutionally provided by law, although it had already held a session that year. Volume **I**, sections **6–9**.
- Instance wherein Congress in adjourning fixed by resolution the time of meeting of the next session on the constitutional day. Volume **I**, section **5**.
- The First Congress having met once in each of its two years of existence, a doubt existed as to whether or not it would legally meet again on the day appointed by the Constitution. Volume I, section 5.
- The First Congress by law appointed for its second meeting a day later than the day fixed by the Constitution. Volume **I**, section **5**.
- In the later Congresses it has been established both by declaration and practice that a special session, whether convened by law or proclamation, ends with the constitutional day for annual meeting. Volume **V**, sections **6690–6693**.
- In the later view an existing session ends with the day appointed by the Constitution for the regular annual session. Volume II, section 1160.
- Early Congresses, having by law met on a day earlier than the constitutional day, remained in continuous session to a time beyond that day. Volume **I**, sections **6–9**.
- Early Congresses, convened either by proclamation or law on a day earlier than the constitutional day, remained in continuous session to a time beyond that day. Volume I, sections 10, 11.
- Proposed changes of the Constitution as to the term of Congress and the President and the time of annual meeting of Congress have been considered by the Committee on Election of President, Vice-President, and Representatives in Congress. Volume **VII**, section **2026**.

### (4) Convening and Adjourning.—Laws Fixing Time of Meeting.

Instances of laws fixing the time of annual meeting of Congress. Volume **I**, sections **5**, **10**, **11**. Early sessions of Congress convened by law (footnote). Volume **I**, section **12**.

#### CONGRESS—Continued.

- (4) Convening and Adjourning.—Laws Fixing Time of Meeting—Continued.
  - The Committee on the Judiciary has reported bills relating to the meeting of Congress. Volume **VII**, section **1770**.

## (5) Convening and Adjourning.—Proclamations of the President.

- The President may on extraordinary occasions convene both or either of the Houses of Congress. Volume I, section 1.
- One Congress having by law provided a time for the meeting of the next Congress, that Congress nevertheless met at an earlier day on call of the President. Volume **I**, section **12**.
- Discussion as to whether of not there is a distinction between a session called by the President and other sessions of Congress (footnote). Volume I, section 12.
- Instances wherein Congress has been convened by proclamation or by law. Volume I, sections 10, 11.
- The statutes provide that in case of the removal, death, resignation, or inability of both President and Vice-President during a recess of Congress, the Secretary who acts as President shall convene Congress in extraordinary session. Volume **I**, section **13**.
- An early instance wherein the proclamation of the President convening Congress was not printed in the Journal (footnote). Volume I, section 12.

## (6) Convening and Adjourning.—As to Hour of Meeting.

- The early laws fixing the time for the meeting of Congress specified the day but not the hour. Volume I, sections 6-9.
- Instance wherein a law convening Congress specified the hour as well as the day. Volume I, sections 10, 11.
- It being desirable that the hour of the first meeting of a Congress should be later than 12 m., the purpose was effected by a joint resolution. Volume **I**, section **4**.

### (7) Convening and Adjourning.—Sessions and Recesses.

- The Congress is not assembled until both House and Senate are in session with a quorum present. Volume **VI**, section **5**.
- While neither House may adjourn for more than three days during a session of Congress without the consent of the other, either may adjourn ad libitum with the consent of the other House. Volume **VIII**, section **3363**.
- In computing the days of a session the period during which the Congress stands adjourned for more than three days is treated as dies non. Volume **VIII**, section **3368**.
- First instance in which a Congress convened for four sessions. Volume VIII, section 3371.
- In the earlier days of the Congress the holiday recess was not often taken. Volume V, sections 6678-6685.
- Instances wherein one session of Congress has followed another without appreciable interval. Volume **V**, sections **6690**, **6692**. Volume **VIII**, section **3375**.
- Reference to questions arising in the Senate as to recess appointments in a case wherein one session followed its predecessor immediately. Volume **V**, section **6693**.
- Instance wherein the President of the United States was not notified of the expiration of a session of Congress. Volume **V**, section **6692**.

### (8) Convening and Adjourning.—Resolutions for Adjournment.

- Form of concurrent resolutions of the two Houses terminating a session of Congress. Volume V, section 6722.
- The privilege of a resolution providing for an adjournment of more than three days is limited in its exercise. Volume **V**, section **6704**.
- A concurrent resolution extending the time of a recess of Congress already determined on is privileged. Volume V, section 6705.

## INDEX-DIGEST

### CONGRESS—Continued.

- (8) Convening and Adjourning.-Resolutions for Adjournment-Continued.
  - Privilege has been given to a resolution providing for a recess of Congress, the length of which might be fixed by the President or the presiding officers of the two Houses. Volume **B**, section **6706**.
  - A simple resolution, providing for an adjournment of the House for more than three days, and for asking the consent of the Senate thereto, has been ruled to be privileged. Volume **V**, sections **6702**, **6703**.
  - The term "adjournment" as used in the constitutional provision does not refer exclusively to the final adjournment of the Congress, but includes the adjournment of an intermediate session as well. Volume **VII**, section **1115**.
  - The last six days of a session, in which motions to suspend the rules may be entertained under the rule, cannot be determined, other than at the last session of a Congress, until a resolution fixing the date of adjournment has been agreed to in both Houses, and the fact that such resolution has been passed by one House is not to be construed as admitting the motion until the resolution has been adopted by the other House. Volume **VIII**, section **3397**.

### (9) Convening and Adjourning.—Expiration of Term.

- The legislative day of March 3 of the final session of a Congress is held to terminate at 12 m. on March 4, unless a motion is made and carried for an adjournment previous to that hour. Volume **V**, sections **6694–6697**.
- The last session of a Congress may be adjourned before the expiration of the constitutional period (footnote). Volume **V**, section **6724**.
- Reference to discussion of the constitutional power of the President to adjourn Congress in a certain contingency (footnote). Volume **I**, section **12**.

### (10) Convening and Adjourning.—Action of House at End of Term.

- The Speaker interrupts a roll call and declares the House adjourned sine die, without motion or vote of the House, when the hour of expiration of the term of the Congress arrives. Volume **V**, sections **6717–6718**.
- When the House has sat to the limit of the constitutional term of the Congress a motion to adjourn may be put and carried, or the Speaker may declare the adjournment sine die without motion. Volume **V**, sections **6711–6713**.
- When the House has sat to the limit of the constitutional term of the Congress the Speaker pronounces and adjournment sine die, without a motion being put or carried (footnote). Volume V, section 6709.
- When the House adjourns sine die at an hour before the expiration of the constitutional term of the Congress it does so by a simple motion made and carried, without concurrent action of the Senate. Volume **V**, sections **6709**, **6710**.
- (11) Power as to Elections.
  - The times, places, and manner of elections of Representatives are prescribed by the State legislatures, but Congress may make or alter such regulations. Volume **I**, section **507**.
  - In judging elections, qualifications, and returns of Representatives in Congress, the House does not consider itself bound by constructions placed upon State laws by the courts of the State. Volume **VI**, sections **5891**, **187**.
  - The Supreme Court, and not Congress, is the proper tribunal to determine the constitutionality of a State's election system. Volume VI, section 128.
  - No statute can interfere with the provision of the Constitution making each House of Congress the judge of the qualification and election of its own Members. Volume **VI**, section **98**.
  - Decision of the Supreme Court that the corrupt practices act prohibiting Members of Congress from accepting certain contributions from Federal employees is constitutional. Volume **VI**, section **68**.
  - Congress has authorized the use of voting machines in the States. Volume VI, section 150.

### CONGRESS-Continued.

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## (11) Power as to Elections—Continued.

- The power of Congress to enact legislation relative to campaign receipts and expenditures in primary and general elections affirmed. Volume **VI**, section **70**.
- A Federal law requires sworn statements by candidates for Congress of contributions received, amounts expended, and promises made for the purpose of influencing the result of elections. Volume **VI**, section **67**.
- Decision of Federal court confirming the right of duly constituted congressional committees of investigation to inquire into matters pertaining to primary elections. Volume VI, section 355.
- A committee of the House has no jurisdiction to determine any matter affecting rights to a seat in a succeeding Congress. Volume **VI**, section **136**.

# (12) Power of Investigation.

- Form of resolution providing for a congressional investigation. Volume VI, section 354.
- Review of decisions of the Supreme Court relative to the scope and extent of congressional investigations. Volume VI, section 354.
- Decision by the Supreme Court on the power of Congress to compel testimony. Volume VI, section 341.
- Each House of Congress has power through its own process to summon a private individual before one of its committees to give testimony which will enable it the more efficiently to exercise its constitutional legislative function. Volume **VI**, section **342**.
- Congress has power to obtain information to be used as an aid in formulating legislation, and may require witnesses to testify for that purpose. Volume **VI**, section **355**.
- For testifying falsely before a congressional committee of investigation a witness was certified to the district attorney and indicted by a Federal grand jury. Volume **VI**, section **355**.
- In 1861 the two Houses, by concurrent action, assumed without question the right to investigate the conduct of the war. Volume **III**, section **1728**.

## (13) Must be in Session during Impeachment Trials.

- It was decided in 1876 that an impeachment trial could only proceed when Congress was in session. Volume III, section 2006.
- Under the parliamentary law an impeachment is not discontinued by the dissolution of Parliament. Volume **III**, section **2005**.

## (14) Thanks of.

- Persons who have by name received the thanks of Congress have the privilege of the floor. Volume **V**, section **7283**. Volume **VIII**, sections **3634**, **3638**.
- The thanks of Congress have been bestowed in recognition of public services since the early days of the Government. Volume V, sections **7333–7335**. Volume VIII, section **3670**.
- For his oration in memory of Lafayette, Mr. John Quincy Adams received the thanks of Congress. Volume **V**, section **7219**.
- The eulogists of deceased Presidents have received the thanks of Congress. Volume V, sections 7178-7180.
- The Committee on Foreign Affairs exercises general but not exclusive jurisdiction of authorizations to receive medals or decorations from foreign governments, extension of thanks of Congress to foreign governments and erection of monuments in foreign lands. Volume **VII**, section **1885**.

#### (15) In General.

- On the occasion of the death of George Washington, Congress requested the people to hold public memorial meetings. Volume **V**, section **7181**.
- Form of resolution accepting from a State a statue for Statuary Hall. Volume V, sections 7089-7099.
- The Congress, by joint resolution, expressed its abhorrence of massacres reported in a foreign nation. Volume II, section 1560.

## INDEX-DIGEST

### CONGRESS—Continued.

(15) In General-Continued.

The Committee on Foreign Affairs has general jurisdiction of the subject of international conferences and congresses. Volume IV, section 4177. Volume VIII, section 1884.

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## CONGRESSIONAL CEMETERY.

History of the Congressional Cemetery. Volume V, section 7314. Volume VIII, section 3658.

The Government Hospital for the Insane and Congressional Cemetery have been within the jurisdiction of the Committee on the District of Columbia. Volume **IV**, section **4285**.

### CONGRESSIONAL DIRECTORY.

- The Congressional Directory is compiled under direction of the Joint Committee on Printing. Volume V, section 7342.
- An alleged error in the Congressional Directory relating to the representation of a district in the next Congress does not present a question of privilege. Volume **III**, section **2619**.
- The Biographical Congressional Directory is compiled at irregular intervals under special authorization. Volume **VIII**, section **3676**.

# CONGRESSIONAL LIBRARY.

General provisions of the statutes relating to the Congressional Library. Volume **V**, section **7268**. The Library of Congress (except the law library, which is controlled by the Supreme Court) is under supervision of the Joint Committee on the Library. Volume **V**, section **7268**.

### CONGRESSIONAL RECORD.

- (1) Authorization and purpose of.
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## (1) Authorization and Purpose of.

- Provisions for the printing of the Congressional Record are statutory and motions amendatory thereto are not in order. Volume **VIII**, section **43499**.
- The origin, publication, and distribution of the Congressional Record. Volume V, section 6959.
- The arrangement, style, etc., of the Congressional Record is prescribed by the Joint Committee on Printing. Volume V, section 7024. Volume VIII, section 3500.
- The insertion of maps and diagrams in the Congressional Record is within the control of the Joint Committee on Printing. Volume **V**, section **7024**. Volume **VIII**, section **3500**.
- The statute requires that requests for permission to insert illustrations in the Record be submitted to the Joint Committee on Printing through the chairman of the respective House in which the speech desired to be illustrated may be delivered, and motions for the insertion of illustrations are not in order in the House. Volume **VIII**, section **3501**.
- The Congressional Record is for the proceedings of the House only, and matters not connected therewith are rigidly excluded. Volume **V**, section **6962**.
- The Journal, and not the Congressional Record, is the official record of the proceeding of the House. Volume IV, section 2727.
- The proceedings of an impeachment trial are reported like the legislative proceedings. Volume III, section **2090**.
- A resolution relating to the distribution of the Congressional Record to persons other than Members was held not to present a question of privilege. Volume **V**, section **7022**.
- While speeches or reports printed in the Congressional Record are frankable, the addition of price lists, indices, or any other matter, written, printed, or stamped, destroys the privilege. Volume **VI**, section **221**.

#### (2) Official Reporters of Debates.

- History of the evolution by which the House has built up the system of a daily verbatim report of its proceedings, made by its own corps of reporters. Volume **V**, section **6959**.
- The office of reporter of debates is created by resolution reported from the Committee on Accounts and agreed to by the House. Volume **V**, sections **6960**, **6961**.

Resolution relating to the decease of an official reporter of debates. Volume V, section 7174.

## (3) Matters Required by Rule or Usage to be Printed in.

- A conference report and the accompanying statement are required to be printed in the Congressional Record before being considered, except during the last six days of a session. Volume **V**, section **6516**.
- The Journal does not record in full a conference report presented merely for printing in the Record under the rule. Volume **IV**, section **2860**.
- Petitions, memorials, and bills referred by delivery to the Clerk are entered in the Journal and Record. Volume IV, section 3364.
- Bills and resolutions presented in the House for reference under the rule are entered in the Journal and Record by title only. Volume **IV**, section **2853**.
- By practice founded on a former rule the names of those not voting on a roll call recorded in the Record. Volume **V**, section **6046**.
- Pairs which are announced but once during the legislative day are announced after the completion of a roll call, and are published in the Congressional Record. Volume **V**, section **5981**.

### CONGRESSIONAL RECORD—Continued.

- (3) Matters Required by Rule or Usage to be Printed in-Continued.
  - A message of the President to the two Houses is printed in the proceedings or only one House. Volume **V**, section **6965**.
  - While a message of the President is always printed in the Congressional Record, the accompanying documents are not permitted. Volume **V**, section **6963**.
  - Messages from the Senate and President giving notice of bills passed or approved are entered in the Journal and published in the Record. Volume **V**, section **6593**.
  - No rule requires the official reporters to insert in full in the Record every resolution or other proposition offered by a Member, regardless of the attendant circumstances. Volume **V**, sections **6967–6969**.
  - The practice of the House does not require that in all cases the texts of bills considered shall be printed in full in the Record. Volume **V**, section **6970**.
  - Although a Member in introducing a bill may read it in full to the House, yet it would not therefore appear in full in either the Journal or Congressional Record. Volume **V**, section **6967**.

#### (4) Revision of Remarks by the Member.

- It has been the practice to allow a Member, with the approval of the Speaker, to revise his remarks in the Record, provided such revision does not affect the remarks of another Member. Volume **V**, section **6971**.
- A Member should not correct the notes of his own speech in such a way as to affect the remarks of an opponent in controversy without bringing the correction to the attention of that Member. Volume **V**, section **6972**.
- A Member having so revised his remarks as to affect the import of words uttered by another Member, the House corrected the Record. Volume V, section 6973. A Member may, with the approval of the Speaker, revise his remarks before publication in the Record; but may not change the notes of his speech in such a way as to affect the remarks of other without securing their consent. Volume VIII, sections 3461, 3162.
- Where the remarks of another are not affected, a Member in revising a speech for the Record may strike out any portion or may omit the speech in its entirety. Volume **VIII**, section **3468**.
- Revisions of remarks which do not materially alter the purport of the Member's statements or affect colloquies with others admissible, but alterations or omissions productive of statements substantially different from those submitted by the Official Reporters of the House are not in order. Volume **VIII**, section **3461**.
- While remarks in order may not be stricken from the Record, remarks interjected into the speech of a Member by another to whom he has not yielded, may be stricken out by the Member himself in revising the manuscript of his speech; or if allowed to remain and printed in the Record, may be stricken from the Record by the House. Volume **VIII**, sections **3465**, **3467**.
- The rules governing the publication of the Congressional Record prescribe the conditions under which the Members may revise their remarks. Volume V, section 7024. Volume VIII, section 3500.
- A Member is not entitled to inspect the reporter's notes of remarks not reflecting on himself, delivered by another Member and withheld for revision. Volume **V**, section **6964**.
- A Member may not demand the reading of the reporter's notes. Volume VIII, section 3460.
- Instance wherein a Member produced and read the reporter's notes of remarks not reflecting on himself delivered by another Member but not withheld for revision. Volume VIII, section **3496.**
- Instance wherein a question involving the right to revise remarks for the Record was submitted to a special committee. Volume **VIII**, section **3461**.

## CONGRESSIONAL RECORD—Continued.

- (4) Revision of Remarks by the Member—Continued.
  - While a Member may revise the reporter's notes of his remarks with the approval of the Speaker, he may not extend his remarks in the Record without the express consent of the House. Volume **VIII**, section **3462**.
  - In revising remarks for the Record a Member may insert the words "laughter", "applause", etc., when they reflect actual proceedings on the floor, although the practice is deprecated. Volume **VII**, section **3461**.

## (5) Extension of Remarks and Leave to Print.—The Practice and Its Origin.

- Rules governing the furnishing of copy under leave to print in the Congressional Record. Volume **VIII**, section **3500**.
- General leave to print may be granted only by the House, although in Committee of the Whole a Member, by unanimous consent, is sometimes given leave to extend his remarks. Volume V, sections 7009, 7010. Volume VIII, section 3488.
- General leave to print extended at the close of a session authorizes Members to extend remarks without restriction as to the number of extensions. Volume **VIII**, section **3478**.
- The practice of inserting in the Record remarks not actually delivered on the floor has grown up by consent of the House. Volume **V**, sections **6990–6996**.
- Reference to the practice of permitting Members to print in the Congressional Record speeches which they have not delivered on the floor. Volume **V**, sections **6998–7000**.
- Matter inserted in the Record under leave to print, if in continuation of remarks actually delivered on the floor, appears in connection with the speech in the body of the Record, but where the Member has not actually occupied the floor such extensions of remarks are printed in the Appendix. Volume **VIII**, section **3485**.
- Instance wherein it was stipulated that matter inserted under leave to print should be limited to the Member's own remarks and should not include newspaper articles or other extraneous matter. Volume **VIII**, section **3481**.
- Permission to extend remarks applies to the Member's remarks only and the incorporation of other matter requires specific permission from the House. Volume **VIII**, section **3462**.
- Leave to print authorizes extensions of the Member's remarks only and other matter may not be included without specific permission. Volume **VIII**, section **3480**.
- The House quite generally stipulates, in granting leave to print, that it shall be exercised without unreasonable freedom. Volume **V**, sections **7002**, **7003**.
- Leave to extend remarks in the Record may be granted conditionally. Volume VIII, section 3481.
- Rules governing the furnishing of copy under leave to print in the Congressional Record. Volume V, section 7024.
- A Member having announced his intention to publish in the Record certain extracts, but not having obtained leave of the House, the refusal of the proposed insertion violates no privilege. Volume III, section 2623.
- The Senate declined to permit an ex-Member to print in the Journal or Record a defense of his conduct. Volume II, section 1276.
- Remarks extended in the Record under leave to print are inserted as of the date on which permission is granted. Volume **VIII**, section **3483**.
- The period within which Members may extend remarks under leave to print begins with the day on which permission is granted. Volume **VIII**, section **3476**.
- Individual permission to extend remarks permits but one extension, and Members proposing to insert more than one speech in the Record are required to secure separate leave for each extension. Volume **VIII**, section **3477**.
- A gentlemen's agreement that there should be "no business whatever" at formal sessions of the House during a designated period was construed to exclude business of the highest privilege as well as business of a purely formal character, including the swearing in of Members and the extension of remarks in the Record. Volume **VI**, section **715**.

#### CONGRESSIONAL RECORD—Continued.

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- (5) Extension of Remarks and Leave to Print.—The Practice and Its Origin—Continued.
  - State memorials and petitions may be printed in full in the Record of the House proceedings only by leave of the House as extension of remarks. Volume **VII**, section **1024**.

#### (6) Extension of Remarks and Leave to Print.-Abuse of.

- When a Member under a leave to print places in the Record that which would not have been in order if uttered on the floor, the House may exclude the speech in whole or in part. Volume **V**, sections **7005–7008**. Volume **VIII**, section **3495**.
- Where one paragraph of a speech inserted in the Record under leave to print contained unparliamentary language, the entire speech was stricken out. Volume VIII, section 3472.
- A Member, having inserted articles from a magazine under leave to extend his own remarks, was given unanimous consent to expunge the unauthorized matter on condition that it not be reprinted by the Public Printer as frankable. Volume **VIII**, section **3475**.
- Authorizations to extend remarks in the Record are strictly construed and it is not in order under leave to print to insert other material than that designated in the request. Volume **VIII**, section **3479**.
- Authorizations to extend remarks in the Record are strictly construed and it is not in order under leave to print to insert other material than that designated in the request. Volume **VIII**, section **3479**.
- The House and not the Speaker decides whether or not a Member has exceeded the leave given him to print in the Record. Volume **V**, sections **6998-7000**.
- A Member having obtained leave to print certain matter in the Record, and having inserted other matter, the House directed it to be stricken out. Volume **V**, section **7001**.
- A Member having abused a leave to print on the last day of a session, the House condemned the abuse and declared the matter not a legitimate part of the official debate. Volume **V**, section **7017.**
- A Member having, under leave to print, made charges against another Member, the House ordered the speech stricken from the Record. Volume **V**, section **7004**.
- The principle that a Member shall not be called to order for words spoken in debate if business has intervened does not apply in a case where leave to print in the Record has been violated. Volume **V**, section **7005**.
- A Member who had abused the leave to print apologized to the House, and thereupon a proposition to censure was withdrawn. Volume **V**, section **7006**.
- An abuse of the leave to print gives rise to a question of privilege. Volume V, sections 7005–7008, 7011. Volume VIII, section 3495.
- A resolution to expunge from the Record a speech alleged to be an abuse of the leave to print must be entertained as a matter of privilege. Volume V, section 7012. Volume VIII, section 3475.
- An inquiry by the House as to an alleged abuse of the leave to print does not necessarily entitle the Member implicated to the floor on a question of personal privilege. Volume **V**, section **7012**.
- A motion to expunge unparliamentary language inserted under leave to print was entertained as privileged. Volume **VIII**, section **3491**.
- Insertion of improper language under leave to print was held to sustain a question of the privilege of the House. Volume **VIII**, section **3491**.
- A resolution providing for an investigation of the propriety of remarks, alleged to be an abuse of the leave to print, is entertained as a matter of privilege. Volume **VIII**, section **3495**.
- A resolution providing for the appointment of a committee to consider the propriety of remarks inserted under leave to print was entertained as privileged. Volume **VIII**, section **3493**.
- Under leave to extend remarks a Member may not insert reference to proceedings subsequent to the date on which leave to extend was granted. Volume **VIII**, section **3483**.
- Instance wherein references to a colleague in an extension of remarks were held to give rise to a question of privilege. Volume **VIII**, section **3163**.

## CONGRESSIONAL RECORD—Continued.

- (6) Extension of Remarks and Leave to Print.-Abuse of-Continued.
  - Language not used in debate and inserted without leave was by resolution stricken from the Record. Volume VIII, section 3163.
  - Language not used in debate and inserted without leave was by resolution stricken from the Record. Volume VIII, section 3163.

#### (7) Correction of.—In General.

A motion for the correction of the Congressional Record may be made properly after the reading and approval of the Journal. Volume **V**, section **7013**. Volume **VIII**, section **3496**.

A motion to correct the Record is privileged. Volume VIII, sections 3463, 3499.

- A motion to correct the Record, undisposed of at adjournment, was held to be in order as the unfinished business if called up when the House next convened. Volume **VIII**, section **3496**.
- While a motion to correct the Record is privileged, a motion to strike from the Record words in order, actually spoken in debate, is not admissible. Volume **VIII**, section **3498**.
- While correction of the Record is usually proposed informally, a motion or resolution must be submitted if a question of order is raised. Volume **VIII**, section **3464**.
- The amendment of the Record is not in order pending the approval of the Journal. Volume **V**, section **6989**.
- Since the reporters of debates have become officers of the House a correction of the Congressional Record has been held to be a question of privilege. Volume **V**, sections **7014–7016**.
- A resolution to correct the Congressional Record is privileged, and such correction is not within control of the Speaker. Volume **V**, section **7019**.
- A resolution to expunge from the Record material inserted without authorization is privileged and entitles the proponent to recognition to debate it. Volume **VIII**, section **3479**.
- A question as to the accuracy or propriety of anything contained in the official records of debate may be submitted to the House as a matter of privilege. Volume V, sections 7017, 7018. Volume VIII, section 3464.
- A question of privilege as to an alleged error in the Record may not be raised until the Record has appeared. Volume **V**, section **7020**.
- A correction of the Congressional Record which involves a motion and a vote is recorded in the Journal. Volume **IV**, section **2877**.
- It is not considered courteous for one House to strike from the Record matter placed therein by permission of the other House. Volume **V**, section **6966**.
- The House may not strike from the Record the remarks of a Member made in order. Volume V, section 6974. Volume VIII, section 3469.
- Instance wherein the House, on motion put and carried, corrected a Member's speech in the Congressional Record, so that it might be a faithful report of what he had actually said. Volume **V**, section **6972**.
- A proposition to make corrections in remarks printed in the Congressional Record was reported by the Committee on Printing. Volume **IV**, section **4349**.
- Instance wherein proceedings in the Senate were ordered excluded and expunged from the record. Volume **VIII**, section **3473**.
- The Congressional Record is not subject to correction after the permanent edition has been printed. Volume **VIII**, section **3093**.
- Failure of the Congressional Record to record a pair is subject to correction as any other error in the Record. Volume **VIII**, section **3079**.
- Correction of errors in the recording of pairs as reported in the Congressional Record are made by Members without action on the part of the House. Volume **VIII**, section **3080**.
- A motion to strike from the Record remarks made in order is not privileged. Volume VI, section 583.

### CONGRESSIONAL RECORD—Continued.

### (8) Correction of.—Disorderly Words Stricken Out.

- The House condemned as unparliamentary a printed speech for its reflections on Members, committees of the House, and the House itself, and for its reference to alleged occurrences in a committee of the Senate. Volume **V**, section **7017**.
- After examination by a committee a speech reflecting on the character of the Senate was ordered to be stricken from the Record. Volume **V**, section **5129**.
- A Member having printed his speech, after withholding it for revision, the House struck from it unparliamentary portions, although no question had been raised when they were uttered on the floor. Volume **V**, section **6981**.
- A Member having uttered disorderly words on the floor without objection, the House was not thereby precluded from action when, after being withheld from revision, the words were printed in the Record. Volume **V**, sections **6979**, **6980**.
- A Member may not, in a controversy over a proposed correction of the Record, demand the reading of the reporter's notes of the preceding day. Volume **V**, section **6967**.
- In debating a resolution to strike from the Record disorderly language a Member may not read the said language. Volume **V**, section **7004**.
- As part of a personal explanation relating to matter excluded from the Congressional Record as out of order, a Member may read the matter, subject, however, to a point of order if the reading should develop anything in violation of the rules of debate. Volume **V**, section **5079**.
- A resolution to omit from the manuscript copy of the Congressional Record certain remarks declared out of order does not present a question of privilege. Volume **V**, section **7021**.
- Offensive words having already been stricken from the Congressional Record, a question of privilege may not arise therefrom. Volume **V**, section **7023**.
- It is improper for a Member to have published in the Record the individual votes of Members on a question of which the yeas and nays have not been entered on the Journal. Volume **V**, section **6982**.
- A committee appointed to investigate the propriety of a Member's remarks appearing in the Record affords the Member an opportunity to be heard in person or by counsel. Volume **VIII**, section **3491**.
- The vote of the House tabling a motion to strike from the record words taken down in debate was held to carry to the table the entire proposition. Volume **VIII**, section **2465**.
- A question of privilege may not be predicated on words which have been stricken from the Record. Volume **VI**, section **596**.
- A motion to expunge words taken down having been rejected, the Member called to order proceeds from the point of interruption. Volume **VIII**, section **2541**.
- Debate on a motion to expunge from the record is confined to the motion proper. Volume VIII, section 2539.
- Instance wherein the House struck from the Record a speech containing language reflecting personally on the President of the United States. Volume **VIII**, section **2497**.
- Recognition by the Speaker to move that words reported from the Committee of the Whole be expunged is tantamount to a decision holding them unparliamentary. Volume **VIII**, section **2539**.
- A resolution reflecting on the official conduct of a Member of the House was expunged from the Record. Volume VI, section 582.
- Language used by a Member in Committee of the Whole having been expunged from the Record when reported to the House, the motion that he be allowed to proceed in order is not entertained when the House again resolves into the committee. Volume **VIII**, section **2538**.
- A resolution of impeachment may be expunged from the record by unanimous consent only. Volume VI, section 541.

### CONGRESSIONAL RECORD—Continued.

#### Correction of.—Disorderly Words Stricken Out—Continued.

- Instances wherein a letter objected to in Committee of the Whole and reported to the House having been withdrawn, the motion that it be expunged from the Record was withdrawn. Volume **VIII**, section **2539**.
- A resolution offered in the House requesting the Senate to expunge from the Record statements in criticism of a Member of the House was held to be in violation of the rule prohibiting reference to the Senate in debate. Volume **VIII**, section **2519**.
- Proceedings expunged from the Record by order of the House are not journalized. Volume VI, section 582.

### (9) Committee of the Whole does not Control.

- While the Committee of the Whole does not control the Record the Chairman, in the preservation of order, may direct the exclusion of disorderly words spoken by a Member after he has been called to order. Volume **V**, section **6987**.
- The Committee of the Whole, having no control over the Congressional Record, reported to the House an alleged breach of privilege involved in the reading of an anonymous letter in the committee, and the House struck the letter from the Record. Volume **V**, section **6986**.
- The Committee of the Whole has no control over the Congressional Record. Volume V, section 6986.
- It is for the House and not for the Chairman of the Committee of the Whole to determine the privileges of a Member under general leave to print in the Congressional Record. Volume **V**, section **6988**.

#### (10) Authority of the Speaker Over.

- Words spoken by a Member after he has been called to order may be excluded from the Congressional Record by direction of the Speaker. Volume **V**, sections **6975–6978**.
- The Speaker may order stricken from the notes of the reporters remarks made by Members who have not been recognized and to whom the Member having the floor has declined to yield. Volume **VIII**, section **3466**.
- In exceptional instances words flagrantly disorderly have been excluded from the Record by direction of the Speaker. Volume **VIII**, section **3471**.
- As a general principle the Speaker has no control over the official record of debates. Volume V, section 7017.
- The House and not the Speaker determines what liberty shall be allowed to a Member who has leave to extend his remarks in the Record. Volume **V**, section **6997**.
- It is for the House and not the Speaker to pass on an alleged abuse of the leave to print in the Congressional Record. Volume V, section 7012. Volume VIII, section 3475.
- The Speaker has no authority over the Congressional Record, and it is for the House to say when the rules have been violated and to enforce their observance. Volume **VIII**, section **3483**.
- The Speaker has no control over the Congressional Record and no authority to censor or exclude speeches of Members. Volume **VIII**, section **3474**.
- The Speaker has no authority over the Congressional Record, but the House may correct it in any manner it may please. Volume **V**, section **6983**.
- It is for the House and not the Chair to decide whether or not a copyrighted article shall be printed in the Congressional Record. Volume **V**, section **6985**.
- A question as to the authority of the Speaker over the Congressional Record. Volume V, section 6984.
- An instance in which the Speaker called up as unfinished business a motion to expunge remarks from the Record on which the previous question had not been ordered. Volume **VIII**, section **2542**.

#### CONGRESSIONAL RECORD—Continued.

## (11) Reading of Excerpts From.

- If objection is made a Member may not read excerpts from the Congressional Record save by leave of the House. Volume **VIII**, section **2597**.
- It is a breach of order in debate to refer to proceedings in the other House whether reported in the Congressional Record or elsewhere. Volume **VIII**, section **2503**.
- Remarks stricken from the Record by order of the House may not be read in debate. Volume VI, section 597.

#### CONKLING.

The investigation into the conduct of Judge Alfred Conkling in 1829. Volume **III**, section **2492**.

# CONNECTICUT.

- The Connecticut election case of Jodoin v. Higgins in the Sixty-second Congress. Volume VI, section 90.
- The Connecticut election case of Donovan v. Hill in the Sixty-fourth Congress. Volume VI, section 140.

#### CONNELL.

The Pennsylvania election case of Connell v. Howell in the Fifty-eighth Congress. Volume II, sections 1130, 1131.

### CONNOR.

The Texas election case of Grafton v. Connor in the Forty-first Congress. Volume I, section 465.

## CONRY.

The Massachusetts election case of Conry v. Keliher in the Fifty-eighth Congress. Volume II, section 1129.

## CONSENT CALENDAR.

- (1) Form and operation of the rule.
- (2) Bills on "passed over without prejudice."
- (3) Bills restored to after objection.
- (4) Priority of as related to other business.
- (5) In general.

# (1) Form and Operation of the Rule.

Form and history of section 3 of Rule XIII. Volume VII, section 972.

- The rule establishing the Consent Calendar relates to legislative propositions only, and does not apply to matters of routine and convenience purely formal in nature. Volume **VII**, section **980**.
- Bills favorably reported on House or Union Calendars may be considered by consent on the first and third Mondays. Volume **VII**, section **972**.
- To be eligible to consideration on the call of the Consent Calendar a bill must have been on the printed calendar three legislative days. Volume **VII**, sections **992**, **994**.
- In counting the three days required by the Consent Calendar rule, Sundays, holidays, or days on which the House is not in session are not construed as legislative days and are not included. Volume **VII**, sections **994**, **995**.
- One objection prevents consideration when the bill is first called but when again called it is considered unless three object, in which event it is stricken from the calendar for the session. Volume **VII**, section **972**.
- Objection to consideration of a bill on consent day comes too late after debate has begun. Volume **VII**, section **998**.

### CONSENT CALENDAR—Continued.

## (1) Form and Operation of the Rule—Continued.

A Member having reserved the right to object to consideration of a bill called on the Consent Calendar, any Member may object under the reservation. Volume **VII**, section **999**.

## (2) Bills on "Passed Over Without Prejudice."

- The House has decided that requests to have a bill "passed over without prejudice" may be entertained before debate has begun but not thereafter. Volume **VII**, section **996**.
- A bill on the Consent Calendar, "passed over without prejudice," goes to the foot of the calendar. Volume **VII**, section **997**.
- A bill passed over without prejudice on a call of the Consent Calendar requires but one objection when next reached. Volume **VII**, section **1000**.

### (3) Bills Restored to After Objection.

- A bill, the second time stricken from the calendar on the objection of three Members, may be unanimous consent be permitted to retain its place on the calendar. Volume **VII**, section **1001.**
- A bill objected to during consideration of the Consent Calendar, but retaining its place by unanimous consent, requires three objections when again called. Volume **VII**, section **1000**.
- The requirement that a bill be three days on the Consent Calendar before being eligible to consideration does not apply when the bill, after being objected to, is again placed on the calendar. Volume **VII**, section **1003**.
- The striking of bill from the calendar in one session does not preclude its restoration to the calendar in the next session. Volume **VII**, section **1002**.

#### (4) Priority of as Related to Other Business.

- The rule providing for the call on the first and third Mondays does not preclude recognition within the discretion of the Speaker for a motion to suspend the rules, and such motion is in order before the calendar is called or at any time before the call is completed. Volume **VIII**, section **3405**.
- While holding unfinished business on which the previous question was pending at adjournment on the previous day to be of equal privilege, the Speaker, directed the call of the Consent Calendar. Volume **VII**, section **990**.
- A contested-election case may not supplant the call of the Consent Calendar. Volume VII, section 988.
- The call of the Consent Calendar on days devoted to its consideration by the rules takes precedence of the motion to go into Committee on the Whole to consider revenue or appropriation bills. Volume **VII**, section **986**.
- On Consent Calendar days the Speaker recognizes for the transaction of business by unanimous consent only in cases of emergency. Volume **VII**, section **979**.
- The Speaker declined to submit requests for unanimous consent to address the House on Mondays reserved for the call of the Consent Calendar. Volume **VII**, section **978**.
- Under the former rule recognition to suspend the rules on consent day does not preclude the call of the calendar later in the day. Volume **VII**, section **991**.
- A privileged resolution of inquiry is in order on days on which it is in order to move to suspend the rules, and takes precedence of a call of the Unanimous Consent Calendar. Volume **VI**, section **409**.

#### (5) In General.

- Since the establishment of the Consent Calendar in Speaker declines recognition to submit requests for the consideration of bills by unanimous consent. Volume **VII**, section **973**.
- While the Speaker has, on extraordinary occasions of emergency on routine, recognized Members to request unanimous consent for consideration of unprivileged matters, it is not the practice. Volume **VII**, section **983**.

### CONSENT CALENDAR—Continued.

## (5) In General.—Continued.

- The ruling holding that the giving of unanimous consent for consideration of a measure waives requirement as to consideration in Committee of the Whole was held not to apply to a bill not on the Unanimous Consent Calendar. Volume **VIII**, section **2394**.
- Consideration of a bill on the Consent Calendar having been agreed to, a Senate bill of similar tenor may, by unanimous consent, be taken from the committee to which referred and considered in lieu thereof. Volume **VII**, section **1004**.
- Business under consideration on "consent day" and undisposed of at adjournment does not come up as unfinished business on the following legislative day but goes over to the next day when that class of business is again in order. Volume **VII**, section **1005**.
- The status of bills on the Consent Calendar is not affected by their consideration from another calendar and such bills may be called up for consideration from the Consent Calendar while pending as unfinished business in the House or Committee of the Whole. Volume **VII**, section **1006**.

# CONSERVATION.

The public domain, conservation thereof, and the granting or forfeiture of lands therefrom, or easements thereon, are subjects within the jurisdiction of the Committee on the Public Lands. Volume **VII**, section **1924**.

## CONSIDERATION.

- (1) In General.
- (2) Question of—Practice and rule as to.
- (3) Question of-General limitations on the use of.
- (4) Question of—Its relation to special orders.
- (5) Question of-Relation to the previous question.
- (6) Question of-Relation to various motions.
- (7) Question of—As related to points of order.
- (8) Question of-Effect of adjournment on.
- (9) Question of-On Calendar Wednesday.
- (10) Special orders for.—As related to House bills.
- (11) Special orders for.—As related to Senate bills and Senate amendments.
- (12) Special orders for.—In general.
- (1) In General.
  - Although a proposition may be privileged for consideration under the rules, yet a motion to lay it on the table is in order, such action being one form for consideration. Volume **V**, section **5397.**
  - The constitutional mandate that the House "shall proceed to reconsider" a vetoed bill has been held not to preclude a motion to postpone consideration to a day certain. Volume **IV**, sections **3542–3547**.
  - While it is the rule that a bill returned with the objections of the President shall be read and considered at once, it may not be laid before the House in absence of a quorum. Volume **VII**, section **1094**.
  - Bills unaccompanied by written reports are not in order for consideration. Volume VIII, section 2783.
  - A point of order should be made when a matter is presented, and not after consideration and on a succeeding day. Volume **V**, section **6888**.
  - A point of order relating to the manner in which a resolution should be considered may be made at any time before the consideration begins. Volume **V**, section **6890**.

## (2) Question of.—Practice and Rule as to.

The question of consideration has been established by long practice as a means by which the House may protect itself against business which it does not wish to consider. Volume **V**, section **4936**.

### CONSIDERATION—Continued.

- (2) Question of.—Practice and Rule as to—Continued.
  - The rule provides that the question of consideration shall not be put unless demanded by a Member. Volume V, section 4936.
  - A Member may demand the question of consideration; although the Member in charge may demand the floor for debate. Volume **VI**, section **404**.
  - The question of consideration is not debatable. Volume VIII, section 2447.
  - After a Member has offered a motion, the House has the right, before debate begins, to determine whether it will consider it or not. Volume **V**, section **4986**.
  - Th refusal of the House to consider a bill does not amount to its rejection, and does not prevent its being brought before the House again. Volume **V**, section **4940**.
  - The question of consideration may be demanded against a question of the highest privilege, such as the right of a Member to his seat. Volume **V**, section **4941**.
  - The question of consideration may be raised on a question involving the privilege of the House. Volume **VI**, section **560**.
  - Although the House may vote not to consider a matter of privilege, it may be called up again on the same legislative day, and the question of consideration may be demanded again. Volume **V**, section **4942**.
  - A Member may demand the question of consideration, although the Member in charge of the bill may claim the floor for debate, but the previous question may not be demanded in a similar way. Volume **V**, sections **4944**, **4945**.
  - The question of consideration may not be raised on a motion to take from the Speaker's table Senate bills substantially the same as House bills already favorably reported and on the House Calendar. Volume **VIII**, section **2443**.
  - The question of consideration may not be demanded on a resolution of impeachment until the reading of the resolution has been concluded. Volume **VI**, section **541**.
  - It is not in order to raise the question of consideration against a bill until the bill has been read. Volume **VIII**, section **2436**.
  - Although the question of consideration has been once decided in the affirmative it may nevertheless be raised on a subsequent day when the bill is again called up as unfinished business. Volume **VIII**, section **2438**.

## (3) Question of.—General Limitations on the Use of.

- The question of consideration may not be demanded as to a proposition after debate has begun. Volume **V**, sections **4937–4939**.
- The question of consideration may not be raised on a motion relating to the order of business. Volume **V**, sections **4971–4976**. Volume **VIII**, section **2442**.
- In the later but not in the earlier practice it has been held that the question of consideration may not be raised against a report from the Committee on Rules relating to the order for considering individual bills. Volume **V**, sections **4961–4963**. Volume **VIII**, section **2440**.
- The question of consideration may not be demanded against a motion to discharge a committee. Volume **V**, section **4977**.
- The question of consideration may not be demanded against a bill returned with the objections of the President. Volume **V**, sections **4969**, **4970**.
- The question of consideration may not be demanded against District of Columbia business generally, but may be demanded against each bill as it is presented. Volume **IV**, sections **3308**, **3309**.
- A motion to go into Committee of the Whole to consider a bill being made, the House expresses its wish as to consideration by this motion, and not by raising the question of consideration. Volume **V**, sections **4973–4976**. Volume **VIII**, section **2442**.
- The proper method of rejecting a petition is by refusal to refer rather than by use of the question of consideration. Volume **V**, section **4964**.
- The question of consideration may not be raised against a proposition before the House for reference merely. Volume **V**, section **4964**.

### CONSIDERATION—Continued.

#### (4) Question of.—Its Relation to Special Orders.

- The question of consideration may be raised against a bill which has been made a special order. Volume IV, section 3175.
- Although a bill may come up by reason of being individually specified in a special order, yet the question of consideration may be raised against it. Volume **V**, sections **4953–4957**.
- Where a special order provides that immediately upon its adoption a certain bill shall be considered, the question of consideration may not be raised against that bill. Volume **V**, section **4960**.
- The question of consideration may not be demanded against a class of business in order under a special order or a rule, but may be demanded against each bill individually as it is brought up. Volume **V**, sections **4958**, **4959**.
- By refusing to go into Committee of the Whole to consider a bill which has been made a special order for consideration therein the House may then consider business prescribed by the regular order. Volume **IV**, section **3088**.
- When two special orders provide for the consideration of two bills at one time the order first made has priority, but by raising the question of consideration against either bill the House may determine the order. Volume **IV**, sections **3193–3196**.

#### (5) Question of.—Relation to the Previous Question.

- The demand for the question of consideration may not be prevented by a motion for the previous question. Volume **V**, section **5478**.
- The question of consideration may not be raised against a bill on which the previous question has been ordered. Volume **V**, sections **4965**, **4966**.
- The question of consideration has been admitted where other business has intervened between the ordering and execution of the previous question, but not after an adjournment merely. Volume **V**, sections **4967**, **4968**.

## (6) Question.—Relation to Various Motions.

- The question of consideration may be raised after a motion to lay on the table has been made. Volume **V**, section **4943**.
- It is not in order to reconsider the vote whereby the House refuses to consider a bill. Volume V, sections 5626, 5627.
- The question of consideration being pending, a motion to refer is not in order. Volume V, section 5554.
- The question of consideration may be demanded against the motion to reconsider. Volume **VIII**, section **2437**.
- Under certain circumstances the motions to reconsider and adjourn and the question of consideration have been held dilatory. Volume **V**, sections **5731–5733**.

# (7) Question of.—As Related to Points or Order.

- A point of order which if sustained might prevent the consideration of a bill should be made and decided before the question of consideration is put. Volume **V**, sections **4950**, **4951**.
- The House having voted to consider a matter, a point of order against it comes too late. Volume V, sections 6912-6914.
- The House having voted to consider a report, it is too late to question whether or not the report has been made properly. Volume **IV**, section **4598**.
- The House having given unanimous consent for the consideration of a bill with a proposed committee amendment, this section was held to be in effect an affirmative decision of the question of consideration, thus precluding a point of order against the amendment. Volume **V**, section **4952.**
- A point of order relating merely to the manner of considering a bill should be passed on after the House has decided the question of consideration. Volume **V**, section **4950**.

### CONSIDERATION—Continued.

## (7) Question of.—As Related to Points of Order—Continued.

A point of order relating to a proposition against which the question of consideration has been demanded was held in abeyance until the House had decided the question of consideration. Volume **VIII**, section **2439**.

## (8) Question of.—Effect of Adjournment on.

- The intervention of an adjournment does not destroy an existing right to raise the question of consideration. Volume **V**, section **4946**.
- When the question of consideration is undisposed of at an adjournment it does not recur as unfinished business on a succeeding day. Volume **V**, sections **4947**, **4948**.
- A vote by yeas and nays having been without result because of the failure of a quorum, it was held that the question of consideration might not intervene on a succeeding day before the second call of the yeas and nays. Volume **V**, section **4949**.

#### (9) Question of.—On Calendar Wednesday.

- The question of consideration may be demanded against a bill called up under the rule on Wednesday. Volume **VII**, section **947**.
- It is in order on Calendar Wednesday to raise the question of consideration against a Union Calendar bill when called up for consideration in the House and before resolving into the Committee of the Whole. Volume **VIII**, sections **2445**, **2446**.
- The question of consideration may be raised against unfinished business on the House Calendar in order under the Calendar Wednesday rule. Volume **VIII**, section **2447**.
- The modern practice is to raise the question of consideration on Calendar Wednesday in the House, as on other days, and if decided in the affirmative the House resolves automatically into the Comittee of the Whole. Volume **VII**, section **952**.
- The question in consideration is admitted in the Committee of the Whole on Calendar Wednesday. Volume **VIII**, section **2444**.
- The question of consideration is in order in Committee of the Whole on Wednesday only, but if reported to the House, the recommendation of the committee is then subject to approval or rejection, and, if rejected, the House automatically resolves into the committee for further consideration of the measure. Volume **VII**, section **951**.

# (10) Special Orders for.—As Related to House Bills.

- Tabulation, by sessions, of number of special orders providing for consideration of business, adopted since the Sixtieth Congress. Volume VII, section 762.
- The Committee on Rules may report a resolution providing for the consideration of a bill which has not yet been introduced. Volume **VIII**, section **3388**.
- Forms of rule utilized in expediting consideration of a general tariff bill. Volume VIII, sections 775, 829.
- Form of special order authorizing motion to resolve into Committee of the Whole for the consideration of a bill with the usual provisions, for limitations on debate, control of time, and disposition in the House. Volume **VII**, sections **797**, **805**.
- Form of special order providing for the consideration, within certain limits of time, of a substitute in lieu of a pending bill, in the Committee of the Whole in the House. Volume **VII**, section **810**.
- Form of special order conferring privileged status on a number of bills not to interfere with the consideration of privileged business. Volume **VII**, section **840**.
- Form of special order authorizing a committee to call up a bill for consideration with reservations as to certain privileged business. Volume **VII**, section **842**.
- Form of special order for considering a bill in Committee of the Whole, with clause exempting provisions from points of order. Volume **VII**, section **813**.
- Form of special order making it in order to consider in the Committee of the Whole a bill on the House Calendar. Volume **VII**, section **811**.

#### CONSIDERATION—Continued.

- (10) Special Orders for.—As Related to House Bills—Continued.
  - Form of special order for consideration of a bill in Committee of the Whole, providing for hour at which House shall meet during consideration. Volume **VII**, section **809**.
  - Form of special order for assigning a day for consideration in the House of bills reported from a certain committee. Volume **VII**, section **818**.
  - Form of special order for the consideration, successively, of a number of bills in designated order in Committee of the Whole and in the House, excepting days set apart by the rules for certain classes of business and providing against interference with other business privileged under the rules. Volume **VII**, section **817**.
  - Form of special order authorizing the motion to resolve into Committee of the Whole for consideration of a bill, with provision for termination of consideration on a day certain. Volume **VII**, section **812**.
  - Form of special order for consideration of a bill in Committee of the Whole and in the House, with provisions for daily recess and evening sessions. Volume **VII**, section **816**.
  - Form of special order providing for the consideration of a joint resolution in the House. Volume **VII**, section **804**.

## (11) Special Orders for.—As Related to Senate Bills and Senate Amendments.

- Form of special order for taking Senate bill from Speaker's table and considering House bill in lieu thereof in Committee of the Whole. Volume **VII**, section **800**.
- Form of special order for considering a Senate bill in the Committee of the Whole making in order House committee amendments and providing for separate vote on each. Volume **VII**, section **799.**
- Form of special order providing for consideration of House substitute for Senate bill regardless of the rule requiring germaneness. Volume **VII**, section **803**.
- Form of special order for consideration of a House bill with provision for substitution of Senate bill in Committee of the Whole. Volume **VII**, section **843**.
- Form of special order authorizing a motion to consider Senate amendments in Committee of the Whole. Volume VII, section 825.
- Form of special order discharging committee from consideration of House bill with Senate amendments and providing for consideration in Committee of the Whole. Volume VII, section 819.
- Form of special order discharging committee from consideration of bill with Senate amendments and providing for conference. Volume **VII**, sections **820**, **821**.

(12) Special Orders for.—In general.

- Form of special order for consideration of a resolution declaring war. Volume **VIII**, section **2460**. Form of a special order reported from the Committee on Rules providing for consideration of a resolution instructing conferees. Volume **VIII**, section **3245**.
- Form of resolution for consideration of conference report invalidated on point of order. Volume **VIII**, section **3270**.
- Form of special order for consideration of a conference report without intervention of points of order. Volume **VII**, section **828**.
- Form of special order providing for consideration of report of a committee of investigation. Volume VI, section 374.
- Form of special order for consideration of a resolution and report thereon in Committee of the Whole with provision for vote on a substitute. Volume **VII**, section **802**.
- Form of special order providing for the consideration successively of certain joint resolutions in Committee of the Whole. Volume **VII**, section **815**.

#### CONSISTENCY.

The inconsistency of a proposed amendment with one already agreed to is not a matter for the decision of the Speaker. Volume **V**, section **5781**.

## INDEX-DIGEST

## CONSISTENCY—Continued.

The Chair does not rule on the consistency of a proposed amendment. Volume **VIII**, section **3458**. A motion to instruct conferees when made at the proper time is admissible and it is not within the province of the Chair to rule on its consistency. Volume **VIII**, section **3237**.

- The fact that a proposed amendment is inconsistent with the text, or embodies a proposition already voted on, constitutes a condition to be passed on by the House and not by the Speaker. Volume II, sections 1328-1336.
- The consistency of a proposed amendment with the text is a question to be passed on by the House and not by the Speaker. Volume **VIII**, section **3458**.

#### CONSPIRACY.

A resolution charging conspiracy to influence Members of Congress improperly was considered as a matter of privilege. Volume **VI**, section **580**.

#### CONSTITUTION.

- (1) Amendments to.—Methods of proposing.
- (2) Amendments to.—Joint resolutions used in.
- (3) Amendments to.—Voting on the joint resolution.
- (4) Amendments to.—Amendments of the other House to the joint resolution.
- (5) Amendments to.—Transmission to the States, etc.
- (6) Amendments to.—Jurisdiction of committees over.
- (7) Provisions relating to the Member.—As an officer.
- (8) Provisions relating to the Member.—The oath.
- (9) Provisions relating to the Member.-Expulsion.
- (10) Provisions relating to the Member.—Term of.
- (11) Provisions relating to the Member.—Qualifications of.
- (12) Relating to veto messages.
- (13) As to the quorum.
- (14) Provisions as to impeachments.
- (15) Provisions as to the sufferage.
- (16) As to times, places, and manner of election.
- (17) Of the States as affecting elections.
- (18) Not the duty of the Speaker to construe.
- (19) General questions relating to.

#### (1) Amendments to.—Methods of Proposing.

- The Constitution provides the methods by which amendments to it may be proposed and adopted. Volume **V**, section **7025**.
- No amendment to the Constitution may deprive any State, without its consent, of its equal suffrage in the Senate. Volume V, section 7025.
- Instance of the receipt and reference of the application of a State legislature for the calling of a convention to amend the Constitution of the United States. Volume **V**, section **7026**.

#### (2) Amendments to.—Joint Resolutions Used in.

- Forms of resolving clauses used in joint resolutions proposing amendments to the Constitution (footnote). Volume **V**, section **7029**.
- Joint resolutions proposing amendments to the Constitution, although not requiring the approval of the President have their several readings and are enrolled and signed by the Speaker (footnote). Volume **V**, section **7029**.
- It has been conclusively settled that a joint resolution proposing an amendment to the Constitution should not be presented to the President for his approval. Volume **V**, section **7040**.

### (3) Amendments to.—Voting on the Joint Resolution.

- The vote required on a joint resolution proposing an amendment to the Constitution is two-thirds of those voting, a quorum being present, and not two-thirds of the entire membership. Volume **V**, sections **7027**, **7028**. Volume **VIII**, section **3503**.
- In considering amendments to the Constitution a two-thirds vote was not required in Committee of the Whole, but was required when the House voted on concurring in Senate amendments. Volume **V**, section **7033**.
- Proposed amendments to the Constitution may be amended by a majority vote. Volume V, sections **7031**, **7032**. Volume VIII, section **3504**.
- The requirement of a two-thirds vote for proposing constitutional amendments has been construed in the later practice to apply only to the vote on final passage. Volume **V**, sections **7029**, **7030**.
- The yeas and nays are not necessarily taken on the passage of the resolution proposing an amendment to the Constitution. Volume V, sections 7038, 7039. Volume VIII, section 3506.

## (4) Amendments to.—Amendments of the Other House to the Joint Resolution.

- A two-thirds vote is required to agree to a Senate amendment to a joint resolution proposing an amendment to the Constitution. Volume **V**, section **7034**. Volume **VIII**, section **3505**.
- One House having by a two-thirds vote passed in amended form a proposed constitutional amendment from the other House, and then having by a majority vote receded from its amendment, the constitutional amendment was held not to be passed. Volume **V**, section **7035**.
- A difference between the two Houses as to an amendment to a proposed constitutional amendment may properly be committed to a conference. Volume **V**, section **7037**.
- A two-thirds vote is required to agree to a conference report on a joint resolution proposing an amendment to the Constitution. Volume **V**, section **7036**.

## (5) Amendments to.—Transmission to the States, etc.

- The filing with the Secretary of State and the transmission to the States of joint resolutions proposing amendments to the Constitution. Volume **V**, section **7041**.
- Joint resolutions proposing amendments to the Constitution are, when passed, filed with the Secretary of State by the Committee on Enrolled Bills. Volume **V**, section **7041**.
- On one occasion at least the two Houses have requested the President to transmit to the States a joint resolution proposing an amendment to the Constitution. Volume **V**, section **7041**.
- The two Houses requested the President to transmit to the States forthwith certain proposed amendments to the Constitution. Volume V, section 7043.
- The law makes no provision for notifying the States of the submission of a constitutional amendment and a concurrent resolution requesting the President to transmit to the States such proposed amendments is without privilege. Volume **VIII**, section **3508**.
- The original notice of ratification of a constitutional amendment by a State is transmitted to the Secretary of State and a copy to the House, where it is laid before the House by the Speaker and filed in its archives. Volume **VIII**, section **3507**.
- The President may notify Congress by message of the promulgation of the ratification of a constitutional amendment. Volume **V**, section **7044**.
- As to the power of a State to recall its assent to a constitutional amendment. Volume **V**, section **7042**.

### (6) Amendments to.—Jurisdiction of Committees Over.

The Committee on the Judiciary has a general but not exclusive jurisdiction over joint resolutions proposing amendments to the Constitution of the United States. Volume **IV**, section **4056**. Volume **VII**, section **1779**.

- (6) Amendments to.—Jurisdiction of Committees Over—Continued.
  - A joint resolution proposing a constitutional amendment authorizing mutual taxation of salaries between State and Federal Governments was held to come within the jurisdiction of the Committee on the Judiciary rather than that of the Committee on Ways and Means. Volume **VII**, section **1780**.
  - Proposed changes of the Constitution as to the term of Congress and the President and the time of annual meeting of Congress have been considered by the Committee on Election of President, Vice-President, and Representatives in Congress. Volume **VII**, section **2026**.
  - Resolutions proposing constitutional amendments relating to woman suffrage formerly came within the jurisdiction of the Committee on Woman Suffrage. Volume **VII**, section **2075**.
  - Propositions relating to wages and hours of labor, even when a constitutional amendment has been proposed, have been considered by the Committee on Labor. Volume IV, section 4247.

### (7) Provisions Relating to the Member.—As an Officer.

- Discussion as to what constitutes "a person holding office under the United States," within the meaning of the Constitution. Volume II, section 993.
- Discussion of the meaning of the word "officer" in the constitutional provision relating to the qualifications of Members. Volume **I**, section **496**.
- Discussion of incompatibility of office within the meaning of the Constitution. Volume VI, section 64.
- A resolution declaring vacant the seat of a Member who has accepted an incompatible office may be agreed to by a majority vote. Volume **I**, section **504**.
- The House had investigated the constitutional right of a Senator to perform services for the Executive. Volume **I**, section **495**.
- Reference to an early discussion of the appointment of Members of the House to Executive offices. Volume I, section 495.
- Membership on joint committee created by statute is not an office in the contemplation of the constitutional provision prohibiting Members of Congress from holding simultaneously other offices under the United States. Volume VII, section 2164.
- There is no constitutional objection to the election of a Member to the Board of Managers of the Soldiers' Home, although in the opinion of the Attorney General such election appears contrary to public policy. Volume **VI**, section **63**.
- While the Constitution does not prohibit a Member from holding any State office, the duties of a Member of the House and of the Governor of a State are absolutely inconsistent and may not be simultaneously discharged by the same person. Volume **VI**, section **65**.
- In 1815 the House questioned the constitutional right of a Member to accept an appointment as commissioner, the office being created under the terms of a treaty during the period of his membership. Volume **I**, section **506**.
- In 1922 the Senate questioned the constitutional right of a Member to sit upon a commission created during the period of his Membership. Volume **VI**, section **64**.
- A contestant employed after the election as assistant to a United States district attorney was held qualified to be seated, especially as his employment ceased before Congress met. Volume **I**, section **46**.

## (8) Provisions Relating to the Member.—The Oath.

- Senators and Representatives are bound by oath or affirmation to support the Constitution. Volume I, section 127.
- Discussion as to whether or not the law prescribing the oath of loyalty in 1862 was constitutional. Volume I, section 449.
- Argument that the act of July 2, 1862, prescribing a test oath, did in effect create an additional qualification. Volume **I**, section **451**.

### CONSTITUTION—Continued.

#### (9) Provisions Relating to the Member.—Expulsion.

Discussion of the power of expulsion under the Constitution. Volume I, section 476. Nature and limitations of the constitutional power of expulsion discussed. Volume II, section 1264. Volume VI, section 56.

- The constitutional power of expulsion is limited in its application to the conduct of Members of the House during their term of office. Volume VI, section 56.
- The nature and method of exercise of the power of expulsion discussed by the Senate. Volume II, section 1269.
- Discussion of the distinction between the power to judge of the elections, returns, and qualifications of the Member, and the power to expel. Volume **I**, section **469**.
- Discussion of the power of expulsion in its relations to offenses committed before the Member's election, and in relation to the power of impeachment. Volume **II**, section **1286**.
- Review of precedents relating to investigations of charges in regard to conduct of a Member at a time preceding the existing term of service. Volume **III**, section **2725**.
- Members being charged with bribery committed several years before the election of the then existing House, the House preferred ensure to expulsion, but declined to express doubt as to the power to expel. Volume **II**, section **1286**.

## (10) Provisions Relating to the Member.—Term of.

The House is composed of Members chosen every second year by the people of the several States. Volume I, section 297.

- The Constitution provides that the enumeration to fix the basis of representation shall; be made once in every ten years. Volume **VI**, section **39**.
- The House decided in 1869 that a person might not by virtue of one election sit as a Member of the House in two Congresses. Volume **I**, section **388**.
- Proposed changes of the Constitution as to the terms of Congress and the President, and the time of annual meeting of Congress, have been considered by the Committee on Election of President, Vice-President, and Representatives in Congress. Volume **VI**, section **4302**. Volume **VII**, section **2026**.

## (11) Provisions Relating to the Member.—Qualifications of.

- The Constitution provides that a Member shall fulfill certain conditions as to age, citizenship, and inhabitancy. Volume **I**, section **413**.
- Discussion of the three constitutional qualifications as exclusive of others. Volume I, sections 414, 415.
- Discussion of the term "inhabitant" as a constitutional qualification for membership in the House. Volume VI, section 174.
- Discussion of the right of the House to fix qualifications other than those specified by the Constitution. Volume **I**, section **469**.
- In 1868 it seems to have been assumed by the Committee on Elections, if not by the House itself, that the House alone might not add to the qualifications prescribed by the Constitution. Volume **I**, section **449**.
- No statute can interfere with the provision of the Constitution making each House of Congress the judge of the qualification and election of its own Members. Volume **VI**, section **98**.
- A woman who had forfeited her citizenship through marriage to a foreign subject and who later resumed it through naturalization less than seven years prior to her election was held to fulfill the constitutional requirements as to citizenship to a seat in the House. Volume **VI**, section **184**.
- In 1868, a question of loyalty arising, the House in effect held that there might be established by law qualifications other than those required by the Constitution. Volume **I**, section **449**.

- (11) Provisions Relating to the Member.-Qualifications of-Continued.
  - In 1882, in a sustained case, the major opinion of the Elections Committee inclined to the view that the constitutional qualifications for a Member did not apply to a Delegate. Volume I, section 473.
  - Discussion of the effect in the matter of qualifications of Delegates of a law extending the Constitution over a Territory. Volume **I**, section **473**.
  - In 1856 the House decided that a State might not add to the qualifications prescribed by the Constitution for a Member. Volume I, section 415.
  - In 1856 the Senate decided that a State might not add to the qualifications prescribed by the Constitution for a Senator. Volume **I**, section **416**.
  - In 1884 the House reaffirmed its position that a State may not add to the qualifications prescribed by the Constitution for a Member. Volume **I**, section **417**.

### (12) Relating to Veto Messages.

- Votes by yeas and nays and veto messages of the President are required by the Constitution to be spread on the Journal. Volume **IV**, section **2726**.
- The constitutional mandate that the House "shall proceed to reconsider" a vetoed bill has been held not to preclude a motion to postpone consideration to day certain. Volume **IV**, sections **3542–3547**.
- A veto message may not be returned to the President of the United States. Volume IV, section 3521.
- A veto message of the President may not be read in the absence of aquorum, even though the House be about to adjourn sine die. Volume **IV**, section **3522**.
- A motion ot adjourn was held in order, Although if carried the effect would have been to prevent for the session the consideration of a veto message of the President. Volume **IV**, section **3523**.

## (13) As to the Quorum.

- Elaborate discussion by Senate committee of effect of the constitutional provision that "a majority of each House shall constitute a quorum." Volume **I**, section **630**.
- Out of conditions arising between 1861 and 1891 the rule was established that a majority of the members chosen and livign constitutes the quorum required by the Constitution. Volume **IV**, sections **2885–2888**
- A call of the House is in order both under the general parliamentary law and the Constitution. Volume IV, section 2981.

### (14) Provisions as to Impeachments.

- Treason, bribery, or other high crimes and misdemeanors require removal of President, Vice-President, or other civil officers on conviction by impeachment. Volume **III**, section **2001**.
- Impeachable offenses are not confined to acts interdicted by the Constitution or the Federal Status but include also acts not commonly defined as criminal or subject to indictment. Volume **VI**, section **545**.
- Impeachments are exempted from the constitutional requirement of trial by jury. Volume **III**, section **2002**.
- Cases of impeachment are excluded by the Constitution from the offenses for which the President may grant reprieves and pardons. Volume **III**, section **2003**.
- The sole power of impeachment is conferred on the House of Representatives by the Constitution. Volume III, section 2025.
- The sole power of trying impeachments is conferred on the Senate by the Constitution. Volume III, section 2055.
- In 1868 the Senate eliminated from its rules all mention of itself as a "high court of impeachment." Volume III, section 2079.

- (14) Provisions as to Impeachments—Continued.
  - Senators sitting for an impeachment trial are required by the Constitution to be on oath or affirmation. Volume III, section 2055.
  - The Constitution requires the Chief Justice to preside when the President of the United States is tried before the Senate. Volume **III**, section **2055**.
  - A person convicted in an impeachment trial is still liable, under the Constitution, to the punishment of the courts of law. Volume III, section 2055.
  - The Constitution limits judgment in impeachment cases to removal from office and disqualification to hold office. Volume **III**, section **2055**.
  - "Two-thirds of the Members present" are required by the Constitution for conviction on impeachment. Volume **III**, section **2055**.
  - In the Blount impeachment the managers contended, although in vain, that all citizens of the United States were liable to impeachment. Volume III, section 2315.
  - Elaborate argument of the question whether or not a Senator is a civil officer within the meaning of the impeachment clause of the Constitution. Volume **III**, section **2316**.
  - The Senate decided that it had no jurisdiction to try an impeachment against William Blount, a Senator. Volume **III**, section **2318**.
  - Summary of provisions of State constitutions relating to impeachment and removal by address. Volume III, section 2023.

#### (15) Provisions as to the Suffrage.

- The electors choosing Members of the House must have the qualifications requisite for electors of the most numerous branch of the State legislature. Volume **I**, section **297**.
- The Constitution defines what shall constitute citizenship of the United States and of the several States. Volume I, section 419.
- All persons born or naturalized in the United States, and subject to the jurisdiction thereof, are citizens of the United States and of the State wherein they reside. Volume I, section 298.
- The rights of citizens of the United States to vote shall not be denied or abridged on account of race, color, or previous condition of servitude. Volume **I**, section **299**.
- Since the enfranchisement of women constitutional provisions relating to apportionment are to be read in connection with the nineteenth amendment. Volume **VI**, section **54**.
- Where many persons are disfranchised by an unconstitutional election law, the House will not bring them into the account on the mere opinion of witnesses as to the number. Volume **II**, section **1066**.
- Where an unconstitutional State law disfranchises a large class, the House prefers to measure the wrong rather than declare a vacancy. Volume **II**, section **1075**.
- The ordinary provisions of the Australian ballot system for placing names of candidates on the ticket is hardly a violation of section 1, Article XIV of the Constitution relating to equal protection of the laws. Volume **II**, section **1063**.

### (16) As to Times, Places, and Manner of Election.

- The times, places, and manager of elections of Representatives are prescribe by the State legislatures, but Congress may make or alter such regulations. Volume **I**, section **507**.
- Reference to discussions of the constitutional provision as to fixing the time, etc., of elections (footnote). Volume I, section 507.
- The constitution of a State may not control its legislature in fixing, under the Federal Constitution, the time of elect of election of Congressmen. Volume **I**, section **525**.
- A question as to the right a constitutional convention of a State to fix the time for election of Representatives in Congress. Volume **I**, section **524**.
- A question as to whether or not a State might make the time of election of Congressmen contingent on the time of the State election. Volume **I**, section **522**.
- The House has sworn in on a prima facie showing Members-elect chosen at an election, the day, etc. of which was fixed by the schedule of a constitution adopted on the on the election day. Volume I, section 520

- (16) As to Times, Places, and Manner of Election-Continued.
  - Discussion as to the retroactive effect of the schedule of a new State constitution, whereby a date for election of Congressmen was fixed. Volume **I**, section **522**.
  - Representatives elected at the time the constitution of a new State was adopted were seated after the State was admitted to the Union. Volume **I**, section **519**.
  - Indorsement of the principle that a State may elect Representatives on a general ticket, even though the law of Congress requires their election by districts. Volume **I**, section **519**.
  - There being rival claimants to a seat, elected on days different but each constitutionally fixed, the House declared the seat vacant. Volume **I**, section **518**.
  - The executive of a State issues writs of election to fill vacancies in its representation in the House. Volume I, section 515.
  - Examination of the term "vacancy" as used in the Federal Constitution to empower a State executive to issue writs for an election. Volume **I**, section **518**.
  - Discussion of power of a State executive to call an election to fill a vacancy, although the State law did not provide for the contingency. Volume **I**, section **518**.
  - An election to fill a vacancy, called by the governor in pursuance of constitutional authority, was held valid, although no State law prescribed time, place, or manner of such election. Volume **I**, section **517**.
  - In electing a Senator the state legislature acts under the authority of the Federal Constitution, and a State constitution and laws conflicting therewith are void. Volume **I**, section **632**.
  - A legislature in selecting a Senator may act under the law as an assemblage of legislators, rather than as two organized legislative bodies. Volume **I**, section **358**.
  - The Committee on Election of President, Vice-President, and Representatives in Congress has reported proposed constitutional amendments providing for election of Senators by the people and the disqualification of polygamists as Representatives. Volume **IV**, section **4300**.
  - Decisions of State tribunals are not binding on Congress for the reasons that State election laws are made Federal laws by the Federal Constitution. Volume **VI**, section **91**.
  - Prior to the adoption of the seventeenth amendment to the Constitution the primary was no part of the election of a United States Senator. Volume **VI**, sections **84**, **85**.

#### (17) Of the States as Affecting Elections.

- A new State constitution being recognized by State authorities and by Congress in the reception of Representatives, the House will not question it in an election case. Volume II, section 870.
- The Elections Committee declined to consider an allegation that an election, otherwise unimpeached, was invalid because the constitution of the State was void. Volume I, section 754.
- An argument that an election held under an unconstitutional State law might yet be considered by the House as an election de facto. Volume II, section 1071.
- Where the validity of a State's election system was questioned, the House merely declared contestant not elected, and did not declare sitting Member entitled to the seat. Volume II, section 1135.
- The House declined to invalidate an election because a State constitution had established qualifications of voters in disregard of reconstruction legislation. Volume **II**, section **1134**. Volume **VI**, section **142**.
- Affirmation of the conclusion that the House would not invalidate an election because a State had disregarded reconstruction legislation as to qualifications of voters. Volume **II**, section **1135**.
- Discussion as to the effect of an alleged unconstitutional registration law in an election case. Volume I, section 720.
- Discussion of the claim that a law practically disfranchising the ignorant in certain portions only of a State violated a constitutional provision that "elections shall be free and equal." Volume **II**, section **1133**.

## **CONSTITUTION**—Continued.

## (17) Of the States as Affecting Elections—Continued.

- Where acts violative of the provisions of a State constitution do not appear to have changed the result, the House is not justified in declaring the seat vacant. Volume **VI**, section **155**.
- Where voting by electors who had not paid a poll tax, although in violation of the State constitution, was permitted by common consent, the committee strongly condemned the practice but did not recommend rejection of such voters. Volume **VI**, section **155**.
- Votes of persons assisted in the preparation of their ballots, in violation of the provisions of the State constitution, are void and should not be counted. Volume **VI**, section **158**.
- Votes of persons failing to pay toll taxes as required by State constitution should not be counted. Volume **VI**, section **158**.
- Requirements of State constitution that voters be registered on application in their own handwriting only, held to be mandatory and registration of voters, without written application as provided by State constitution is void. Volume **VI**, section **158**.
- Where provisions of the State constitution forbidding registration unless able to read and write were generally ignored, the committee, in an inconclusive case, censured the procedure but did not recommend invalidation of the vote. Volume **VI**, section **155**.
- Failure to enforce the provisions of a State constitution, when acquiesced in by candidates and electors without heinous circumstances or injustice and without effect in altering the result, does not of itself suffice to vitiate the election. Volume **VI**, section **155**.

### (18) Not the Duty of the Speaker to Construe.

- It is not the duty of the Speaker to construe the Constitution as affecting proposed legislation. Volume II, sections 1255, 1318–1320. Volume VI, section 250. Volume VIII, sections 2225, 3031, 3427.
- It is the duty of the Speaker to put a motion in order under the rules and practice without passing on its constitutional effect. Volume IV, section 3550.
- In determining whether the personal interest of a Member in the pending question is such as to disqualify him from voting thereon a distinction has been drawn between those affected individually and those affected as a class. The question as to whether a Member's personal interest is such as to disqualify him from voting is a question for the Member himself to decide and the Speaker will not rule against the constitutional right of a Member to represent his constituency. Volume **VIII**, section **3071**.

## (19) General Questions Relating to.

- The Constitution provides for the annual meeting of Congress. Volume I, section 1. Volume VI, section 1.
- The Executive has successfully opposed as unconstitutional an effort of the two Houses to fix by law the time of adjournment of Congress. Volume **V**, section **6688**.
- The question as to whether or not the House in its procedure is bound by a law passed by a former Congress. Volume **IV**, section **3298**.
- As instance wherein the President signed a bill after the adjournment of Congress. Volume IV, section **3497**.
- The Supreme Court affirmed the validity of an act presented to the President while Congress was sitting and signed by him within ten days, but after the Congress had adjourned for a recess. Volume **IV**, section **3495**.
- It is for the House and not the Speaker to decide whether or not a Senate amendment on the subject of revenue violates the privileges of the House. Volume II, section 1320.
- The question as to whether or not a law of Congress creating Delegates is binding on the House in succeeding Congresses. Volume **I**, section **473**.
- The Constitution requires the House to keep and publish a Journal, excepting from publication such parts as require secrecy. Volume IV, section 2726.
- Provisions of the Constitution governing proceedings of the House in electing a President. Volume III, section 1981.

- (19) General Questions Relating to—Continued.
  - The elective officers of the House are sworn to support the Constitution and discharge their duties faithfully. Volume I, section 187.
  - Discussion by a Senate committee of the effect in an election case of a decision by a State court construing a provision of the State constitution. Volume **I**, section **630**.
  - The courts and not Congress constitute the proper forum in which to test the constitutionality of a State constitution. Volume **VI**, section **130**.
  - Propositions relative to the constitutionality of bills pending in the House, and questions as to the constitutionality of recommendations submitted by the President, are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1759**.
  - As to the meaning of the words "freedom of speech" as used in the first amendment to the Constitution. Volume **VI**, section **57**.
  - As to the meaning of the words "aid or comfort" as used in the fourteenth amendment to the Constitution. Volume **VI**, section **57**.
  - Refusal by the Senate to seat a claimant pending an investigation does not deprive the State of its "equal suffrage in the Senate," within the purview of the Constitution. Volume **VI**, section **348**.

## CONSTITUTIONAL CONVENTION.

- A legislature being in existence, a constitutional convention may not fix the times, etc., of elections of Representatives. Volume I, section 363, 367.
- In 1864 the Elections Committee were divided as to seating persons chosen under authority of a constitutional convention in a State recently in insurrection. Volume **I**, section **381**.
- Instance wherein a constitutional convention in a State undergoing reconstruction authorized the election of Members of Congress in anticipation of the sanction of Federal law. Volume **I**, section **388**.

# **CONSTITUTIONAL PREROGATIVE:**

- (1) Speaker does not decide as to.
- (2) Questions as privilege arising as to.
- (3) As related to organization.
- (4) As related to the adoption of rules.
- (5) Authority over Members.
- (6) Power to punish for contempt.
- (7) As to sessions and adjournment of Congress.
- (8) Power of investigation.—In general.
- (9) Power of investigation.—Right to compel testimony in legislative inquiry.
- (10) Power of investigation.—As related to privacy of the individual.
- (11) Power of investigation.—As related to State authority.
- (12) As related to the Executive.—Questions of privilege.
- (13) As related to the Executive.—Approval of bills.
- (14) As related to the Executive.—Appointment of officers.
- (15) As related to the Executive.—Electoral count.
- (16) As related to the Executive.—Foreign affairs generally.
- (17) As related to the Executive.—Treaties generally.
- (18) As related to the Executive.—Revenue treaties.
- (19) As related to the Executive.—Inquiries.
- (20) As related to the Executive.—Calling for papers.
- (21) As related to the Executive.—Advice and requests.
- (22) As related to the Executive.—Praise and censure.
- (23) As related to the Senate.—Conferences.
- (24) As related to the Senate.—Indian treaties.
- (25) As related to the Senate.—Revenue measures.
- (26) As related to the Senate.—Appropriation bills.

## CONSTITUTIONAL PREROGATIVE—Continued.

- (27) As related to elections.—In general.
- (28) As related to elections.—House regards State laws.
- (29) As related to elections.—Binding effect of decisions of State courts.
- (30) As related to elections.—Validity of State laws.
- (31) As related to elections.—State canvass and returns.
- (32) As related to elections.—House not bound by law regulating contests.
- (33) As related to elections.—Conflicts with State laws.
- (34) As related to elections.—Fixing times, places, and manner.
- (35) As to impeachments.—In general.
- (36) As to impeachments.—House alone impeaches.
- (37) As to impeachments.—Nature of power.
- (38) As to impeachments.—Senate alone tries.
- (39) As to impeachments.—Does the Senate sit as a court?
- (40) As to impeachments.—Powers of the Senate.
- (41) As to impeachments.—Chief Justice as presiding officer.
- (42) As to impeachments.—Who are "civil officers."
- (43) As to impeachments.—"High crimes and misdemeanors" considered.
- (44) As to impeachments.—Indictable offenses.
- (45) As to impeachments.—Resignation after.

# (1) Speaker Does Not Decide as to.

- It is for the House and not the Speaker to determine whether or not a proposed action is within the constitutional power of the House. Volume **IV**, section **3507**.
- It is for the House and not the Speaker to decide whether or not the constitutional prerogatives of the House have been invaded. Volume **II**, section **1491**.
- It is for the House and not the Speaker to pass on a question relating to the constitutional prerogatives of the House. Volume II, section 1490.

## (2) Questions of Privilege Arising as to.

- The ordinary rights and functions of the House under the Constitution are exercised in accordance with the rules without precedence as matters of privilege. Volume **III**, section **2567**.
- A proposition relating to the constitutional prerogatives of the House has always been considered a question of privilege. Volume **II**, section **1529**.
- It being alleged that the constitutional prerogatives of the House were invaded by certain Senate amendments to a bill, the question of privilege was raised before the bill came up for consideration. Volume **II**, section **1491**.
- A resolution relating to an alleged invasion of the prerogatives of the House presents a question of privilege. Volume II, sections 1487, 1488.
- As to time of making points of order on constitutional questions. Volume II, section 1322.

#### (3) As Related to Organization.

- A discussion as to whether or not the House is a House before its organization. Volume I, section 82.
- Reference to discussion of the permanent and temporary conditions of Senate and House, respectively, as organized bodies (footnote). Volume **IV**, section **4445**.
- Effect of a provision of law as related to the constitutional right of the House to choose its own officers. Volume IV, section 3819.
- It has been decided that, notwithstanding the requirements of the act of 1789, the House may proceed to business before the election of a Clerk. Volume **I**, section **242**.
- In 1867 the law of 1789 was considered as binding the House to elect a Clerk before proceeding to business. Volume I, section 241.
- A question has arisen as to whether or not the House, in the face of the provision of law, may proceed to business before the election of a Clerk. Volume **I**, section **243**.

# CONSTITUTIONAL PREROGATIVE—Continued.

#### (3) As Related to Organization—Continued.

- The House has held, notwithstanding the law of 1789, that it may adopt rules before electing a Clerk. Volume I, section 245.
- In one or two cases it has been held that the Clerk may not entertain a motion to correct the roll which he makes up under the law. Volume **I**, sections **22–24**.

#### (4) As Related to the Adoption of Rules.

- The Constitution confers on the House the power to determine the rules of its proceedings. Volume **V**, section **6741**.
- Discussion by the Supreme Court of the power of the House to make its own rules. Volume V, section 6755.
- In exercising its constitutional power to change its rules the House has confined itself within certain limitations. Volume **V**, section **6756**. Volume **VIII**, section **3376**.
- Congress may not by law interfere with the constitutional right of a future House to make its own rules. Volume I, section 82.
- The validity of a law passed by a preceding Congress which proposes to govern the House as to its rules or its organization is doubtful. Volume **V**, sections **6765**, **6766**.
- A law passed by a prior Congress may not authorize legislation—like the specifying of contracts on a general appropriation bill as against a rule of the existing House forbidding such legislation. Volume **IV**, section **3579**.
- A law passed by the then existing Congress was recognized by the House as of binding force in matters of procedure. Volume **V**, sections **6767**, **6768**.
- The Speaker held it his duty to proceed in accordance with the mandatory provision of a law in the enactment of which the then existing House had concurred. Volume **II**, section **1341**.
- The rule requiring petitions to be sent to the Clerk's desk is no invasion of the constitutional right of petition. Volume **IV**, section **3314**.
- The rules of one House of Representatives are not binding on a succeeding House, directly or indirectly, unless adopted by the latter House. Volume **V**, section **6002**.

### (5) Authority Over Members.

- The Constitution provides for the punishment and expulsion of Members. Volume III, section 2670.
- Question as to the right of the House to interfere for the protection of Members who without the Hall get into difficulties disconnected with their official duties (footnote). Volume III, section **2678.**
- An appeal of a Member to the President for protection was considered derogatory to the privileges of the House. Volume **III**, section **2680**.
- The constitutional power of the House to compel the attendance of absent Members is not confined to cases wherein there is a lack of a quorum. Volume **IV**, sections **2985–2987**.
- The power of the House to deprive one of its Members of the right to vote on any question is doubtful. Volume **V**, section **5952**.
- The Congress may by law impose certain restrictions on the conduct of Senators and Representatives without conflicting with the fundamental idea of the Constitution. Volume II, section 1282.
- There is no necessary connection between the conviction of a Senator under section 1782, Revised Statutes, and the right of the Senate to punish one of its Members. Volume **II**, section **1282**.
- In 1921 the House questioned the constitutional right of a Member to accept a commission in the United States Army. Volume **VI**, section **62**.

#### (6) Power to Punish for Contempt.

Decision of the Supreme Court affirming the right of the House to punish John Anderson for contempt. Volume **II**, section **1607**.

### CONSTITUTIONAL PREROGATIVE—Continued.

## (6) Power to Punish for Contempt—Continued.

- The attempt in 1876 to punish Hallet Kilbourn for declining to testify before a committee resulted in a decision of the Supreme Court denying that the House has an unlimited power to punish for contempt of its authority. Volume **II**, section **1611**.
- In the Kilbourn case the court held that no witness could be punished for contumacy except in an inquiry which the House has power to make. Volume **II**, section **1611**.
- In the Chapman case the Supreme Court held that the power to punish for contempt remains with each House in cases to which its power properly extends. Volume **II**, section **1614**.
- Discussion of the power of the House to punish for a breach of its privileges. Volume II, section 1606.
- Each House possesses the inherent power of self-protection. Volume II, section 1614.
- The power of the House to punish for contempt is limited to the cases expressly defined by the Constitution. Volume II, section 1611.
- Discussion as to the right of the House to punish for a contempt not committed in its actual presence. Volume II, section 1619.
- The House is without constitutional jurisdiction to punish summarily for contempt in certain cases. Volume VI, section 534.
- While power to punish contempt is not expressly granted to Congress by the Constitution, it has the implied power to preserve itself and to deal by way of contempt with direct obstruction to its legislative duties. Volume **VI**, section **534**.
- The House is empowered under the Constitution to punish as a contempt against it a breach of its privileges committed by assault on one of its Members for words spoken in debate. Volume **VI**, section **332**.
- Argument that the parliamentary law as to contempt does not apply to the House. Volume II, section 1619.
- Discussion of the right of the House to punish for contempt, with references to English precedents. Volume III, section 1667.
- The power to punish contempt vested in the House of Commons is not conferred by the Constitution upon Congress. Volume VI, section 534.
- Discussion of the power of the House to issue a general warrant. Volume II, section 1606.
- In a case where the House has the right to punish for contempt, its officers may not be held liable for the proper discharge of ministerial functions in connection therewith. Volume **III**, section **1713**.
- A writ of habeas corpus being served on the Sergeant-at-Arms, who held the witness Irwin in custody for contempt, the House, after consideration, prescribed the form and manner of return. Volume **III**, section **1691**.
- While confined in jail for contempt, the witness Kilbourn was released by habeas corpus proceedings, the court intimating that the punishment of law superseded the right of the House to punish. Volume **II**, section **1610**.
- The House ordered spread on its Journal a paper in which Samuel Houston protested against the right of the House to punish him for contempt. Volume **II**, section **1619**.

## (7) As to Sessions and Adjournments of Congress.

- The First Congress having met once in each of its two years of existence, a doubt existed as to whether or not it would legally meet again on the day appointed by the Constitution. Volume I, section 5.
- In the later but not the earlier practice the fact that Congress has met once within the year does not make uncertain the constitutional mandate to meet on the first Monday of December. Volume I, sections 10, 11.
- In 1797 the Congress assembled on the day constitutionally provided by law, although it had already held a session that year. Volume **I**, sections **6–9**.
- The First Congress by law appointed for its second meeting a day later than the day fixed by the Constitution. Volume I, section 5.

## CONSTITUTIONAL PREROGATIVE—Continued.

- (7) As to Sessions and Adjournments of Congress—Continued.
  - Instance wherein Congress in adjourning fixed by resolution the time of meeting of the next session on the constitutional day. Volume **I**, section **5**.
  - Early Congresses having by law met on a day earlier than the constitutional day, remained in continuous session to a time beyond that day. Volume **I**, sections **6–9**.
  - Early Congresses, convened either by proclamation or law on a day earlier than the constitutional day, remained in continuous session to a time beyond that day. Volume I, sections 10, 11.
  - In the later view an existing session ends with the day appointed by the Constitution for the regular annual session. Volume **II**, section **1160**.
  - In the later Congresses it has been established both by declaration and practice that a special session, whether convened by law or proclamation, ends with the constitutional day for annual meeting. Volume **V**, sections **6690–6693**.
  - Reference to questions arising in the Senate as to recess appointments in a case wherein one session followed its predecessor immediately. Volume **V**, section **6693**.
  - Reference to discussion of the constitutional power of the President to adjourn Congress in a certain contingency (footnote). Volume **I**, section **12**.
  - Instances wherein Congress has been convened by proclamation or by law. Volume I, sections 10, 11.
  - Discussion as to whether or not there is a distinction between a session called by the President and other sessions of Congress (footnote). Volume I, section 12.
  - Instances of laws fixing the time of annual meeting of Congress. Volume I, section 5.
  - Instance wherein a law convening Congress specified the hour as well as the day. Volume I, sections 10, 11.
  - A special session continuing until the constitutional day for annual meeting ends automatically on that date. Volume **VIII**, section **3375**.
  - The term "adjournment" as used in the constitutional provision does not refer exclusively to the final adjournment of the Congress, but includes the adjournment of an intermediate session as well. Volume **VII**, section **1115**.
- (8) Power of Investigation.—In General.
  - The right and duty of the House to inquire into the manner of expenditure of public money by the executive branch was early asserted. Volume **III**, section **1726**.
  - Having the constitutional right to concur in appropriating the public money, the House has exercised also the right to examine the application of those appropriations. Volume III, section 1730.
  - The House very early overruled the objection that its inquiry into the conduct of clerks in the executive departments would be an infringement on the Executive power. Volume **III**, section **1729**.
  - In 1792 the House declined to request the President to inquire into the causes of the defeat of General St. Clair's army, and asserted its own right to make the investigation. Volume III, section 1725.
  - In 1810 the House, after mature consideration, determined that it had the right to investigate the conduct of General Wilkinson, although he was not an officer within the impeaching power of the House. Volume **III**, section **1727**.
  - The House having investigated charges against General Wilkinson of the Army, the results were transmitted to the President by the hands of a committee. Volume **III**, section **1727**.
  - In 1861 the two Houses, by concurrent action, assumed without question the right to investigate the conduct of the war. Volume **III**, section **1728**.
  - While a committee of the House reported it inexpedient for the House to investigate the charges of a subordinate against a captain in the Navy, they expressly asserted the power of the House so to do. Volume **III**, section **1743**.

# (8) Power of Investigation.—In General—Continued.

- In the Irwin case the House asserted its authority, as grand inquest of the Nation, to investigate, with the attendant right of punishment for contempt, in case of offenses in a preceding Congress. Volume **III**, section **1690**.
- The two Houses by concurrent resolution constituted a joint select committee of investigation, with power to send for persons and papers and sit during the recess of Congress. Volume III, sections 1763, 1764.

Discussion of the extent of the Senate's power of investigation. Volume III, section 1722.

# (9) Power of Investigation.—Right to Compel Testimony in Legislative Inquiry.

- The House, after extended discussion, assumed the right to compel the attendance of witnesses in an inquiry entirely legislative in its character. Volume III, sections 1816–1820.
- The Senate has authorized the compulsory attendance of witnesses in legislative inquiries. Volume III, sections 1814, 1815.
- The right to coerce the attendance of witnesses in an inquiry for legislative purposes was discussed in the Hyatt case. Volume **III**, section **1722**.
- It is presumed that in the eliciting of testimony the Senate will observe all constitutional restraints. Volume VI, section 347.
- The Senate having sole authority under the Constitution to judge of the election returns and qualifications of its members, may exercise in its own right the incidental power of compelling the attendance of witnesses without the aid of a statute. Volume **VI**, section **349**.
- Each House of Congress has power through its own process to summon a private individual before one of its committees to give testimony which will enable it the more efficiently to exercise its constitutional legislative function. Volume **VI**, section **342**.

#### (10) Power of Investigation.—As Related to Privacy of the Individual.

- The House does not possess the general power to inquire into the private affairs of the citizen. Volume II, section 1611.
- The general authority of the House to compel testimony and the production of papers in an investigation, and the relation of this right to the rights of individuals to privacy in business affairs were discussed in 1837. Volume **III**, section **1733**.
- In authorizing an investigation of the Bank of the United States in 1832 a distinction was drawn between the public relations of the bank to the Government and its dealings with private individuals. Volume III, section 1731.
- In 1834 the directors of the Bank of the United States resisted the authority of the House to compel the production of books of the bank before an investigating committee. Volume III, section 1732.
- The investigation of the Bank of the United States in 1834 was objected to on the ground that it involved a general search of the affairs of private individuals. Volume III, section 1732.
- An inquiry as to the integrity of Senators was held to be within the power of the Senate, and questions relating thereto were not unreasonable intrusions into the affairs of the citizen. Volume **II**, section **1614**.

### (11) Power of Investigation.—As Related to State Authority.

- A subject being within the power of the House to investigate, it was held that State officers might not decline to produce records on the plea that they possessed them in their official capacities. Volume III, section 1698.
- Discussion of the effect of a State law as a limitation on the right of the House to investigate. Volume III, section 1696.

# (12) As Related to the Executive.—Questions of Privilege.

A resolution that the rights and dignity of the House have been invaded by the Executive presents a question of privilege. Volume **III**, section **2565**.

- (12) As Related to the Executive.—Questions of Privilege—Continued.
  - A resolution implying that the constitutional rights of the House may have been invaded by the Executive presents a question of privilege. Volume **III**, section **2563**.

#### (13) As Related to the Executive.—Approval of Bills.

- In 1842 a committee of the House discussed the act of President Jackson in writing above his signature of approval a memorandum as to his construction of the bill. Volume **IV**, section **3492**. The act of President Tyler in filing with a bill an exposition of his reasons for signing it, was
  - examined and severely criticized by a committee of the House. Volume IV, section 3492.

# (14) As Related to the Executive.—Appointment of Officers.

- The power of appointment to office belongs to the President, and Congress by law may not declare one an officer who is not such in fact. Volume **II**, section **1595**.
- Reference to President's protest against assumption by the House of the right to designate the officers who should disburse appropriations (footnote). Volume **IV**, section **4032**.
- In 1842 the House, after discussion, abandoned a proposition to pass on the authority of the President to appoint commissions of investigations without the sanction of law. Volume **II**, section **1585**.

### (15) As Related to the Executive.—Electoral Count.

- In 1893 a question was raised as to the constitutional force of the electoral act of 1887. Volume III, section 1960.
- The Houses of Congress do not have, in counting the electoral vote, the power to inquire into the circumstances under which the primary vote for Presidential electors is given in a State. Volume III, section 1977.
- Precedents of the House and Senate in relation to notifying the President-elect and Vice-Presidentelect of their elections. Volume **III**, section **2000**.
- A bill related to the constitutional functions of the House in counting the electoral vote was held to be highly privileged. Volume **III**, section **2578**.
- In 1877 the privileges, powers, and duties of the two Houses, respectively, in connection with the electoral count were carefully examined. Volume **III**, section **1953**.

# (16) As Related to the Executive.—Foreign Affairs Generally.

- The House has declared its "constitutional right to an authoritative voice in declaring and prescribing the foreign policy of the United States as well in the recognition of new powers as in other matters." Volume **II**, section **1539**.
- The House has usually had a voice in the recognition of the independence of a foreign nation, when such recognition has affected relations with another power. Volume II, sections 1541-1544.
- Arguments in the Senate that the power of recognizing foreign governments is vested in the President. Volume II, section 1545.
- The joint resolution of 1898 declaring the intervention of the United States to remedy conditions existing in the island of Cuba originated in the House. Volume **II**, section **1540**.
- An authorization of diplomatic relations with a foreign nation originated in the House in 1882. Volume II, section 1549.
- Discussion as to the right of the House to withhold an appropriation to pay the expenses of diplomatic agents appointed by the Executive. Volume **II**, sections **1546**, **1547**.
- While not questioning the right of the House to decline to appropriate for a diplomatic office, President Grant protested against its assumption that it might give directions as to that service. Volume II, section 1548.
- Congratulations of the House on the adoption of a republican form of government by Brazil. Volume II, section 1550.

### CONSTITUTIONAL PREROGATIVE—Continued.

- (16) As Related to the Executive.—Foreign Affairs Generally—Continued.
  - Resolutions originating in the House and making an exchange of compliments with certain republics were disapproved by President Grant as infringing on Executive prerogative. Volume **II**, section **1556**.
  - Instance wherein a foreign executive declined to communicate to the legislative assembly of the nation certain resolutions of the House of Representatives. Volume **B**, section **7221**.
  - The power of the President to appoint diplomatic representatives to foreign governments and to determine their rank is derived from the Constitution and may not be circumscribed by statutory enactments. Volume **III**, section **1248**.
  - A statute prohibiting the creation of new ambassadorships except by act of Congress is in contravention of the President's constitutional prerogatives and will not support a point of order against an appropriation for the salary of an ambassadorship not created by act of Congress but appointed by the President and confirmed by the Senate. Volume **VII**, section **1248**.

### (17) As Related to the Executive.—Treaties Generally.

- Discussion of the right of the House to share in the treaty-making power. Volume II, section 1509. The House sometimes requests the Executive to negotiate a treaty, although the propriety of the act has been questioned. Volume II, sections 1514–1517.
- In 1796 the House affirmed that when a treaty related to subjects within the power of Congress, it was the constitutional duty of the House to deliberate on the expediency of carrying such treaty into effect. Volume **II**, section **1509**.
- In 1816, the House, after discussion with the Senate, maintained its position that a treaty must depend on a law of Congress for its execution as to such stipulations as relate to subjects constitutionally intrusted to Congress. Volume **II**, section **1506**.
- In 1868, after discussion with the Senate, the House's assertion of right to a voice in carrying out the stipulations of certain treaties was conceded in a modified form. Volume **II**, section **1508**.
- Instances of the action of the House in carrying into effect, terminating, enforcing, and suggesting treaties. Volume II, sections 1502–1505.
- In 1820 the House considered, but without result, its constitutional right to a voice in any treaty ceding territory. Volume **II**, section **1507**.
- In 1868 the House declined to assert that no purchase of foreign territory might be made without the sanction of a previously enacted law. Volume **II**, section **1508**.
- President Washington, in 1796, declined the request of the House that he transmit the correspondence relating to the recently ratified treaty Great Britain. Volume **II**, section **1509**.
- In 1822 the House called generally and specifically for papers relating to the treaty of Ghent, and obtained them, although the Executive advised against their publication. Volume **II**, sections **1512**, **1513**.
- The House has requested the President to lay before it information as to the carrying out and the violation of treaties, and the information has been furnished. Volume **II**, sections **1510**, **1511**
- In 1848 President Polk declined, on constitutional grounds, to honor the unconditional request of the House for a copy of the instructions to the minister sent to negotiate a treaty with Mexico. Volume **II**, sections **1518**, **1519**

# (18) As Related to the Executive.—Revenue Treaties.

After long and careful consideration the Judiciary Committee of the House decided, in 1887, that the executive branch of the Government might not conclude a treaty affecting the revenue without the assent of the House. Volume **II**, sections **1528–1530**.

- (18) As Related to the Executive.—Revenue Treaties—Continued.
  - In 1884 and 1886 the Ways and Means Committee assumed that the right of the House to a voice in making treaties affecting the revenues had been conceded. Volume **II**, sections **1526**, **1527**.
  - In 1880 the House declared that the negotiation of a treaty affecting the revenues was an invasion of its prerogatives. Volume II, section 1524.
  - In 1871 the House asserted its right to a voice in carrying into effect treaties on subjects submitted by the Constitution to the power of Congress. Volume **II**, section **1523**.
  - The House maintains that customs duties may not be changed otherwise than by an act of Congress originated by itself. Volume II, section 1531.
  - Discussion of the prerogatives of the House in relation to treaties, commercial and otherwise. Volume II, sections 1546, 1547.
  - Approvals by Congress of reciprocity treaties affecting customs duties. Volume **II**, section **1531**. In 1844 the Senate took the view that the constitutional method of regulating duties was by act of Congress rather than by treaty. Volume **II**, section **1532**.
  - Argument that duties are more properly regulated with the publicity of Congressional action than by treaties negotiated by the Executive and ratified by the Senate in secrecy. Volume **II**, section **1532**.
  - Reference to discussion in the Senate over right of the House to a voice in making treaties affecting the revenue (footnote). Volume II, section 1528.
  - In 1881 the House Committee on Foreign Affairs, discussing the treaty-making power, concluded that the House had no share in it. Volume II, section 1525.
  - The House has at times advised the Executive in regard to treaties affecting the revenue. Volume II, sections 1520–1522.
  - Alleged infringement by the treaty-making power on the constitutional right of the House to originate revenue measures prevents a question of privilege. Volume **III**, section **2564**.

#### (19) As Related to the Executive.—Inquiries.

- It has been considered proper to use the word "request" in asking for information from the President, and "direct" in addressing the heads of Departments. Volume **III**, section **1895**.
- The House declared in 1796 that its constitutional requests of the Executive for information need not be accompanied by a statement of purposes. Volume **II**, section **1509**.
- The House of Representatives having appointed a committee to inquire into the conduct of the President of the United States, and the President having protested, the House insisted on its right so to do. Volume II, section 1596.
- In 1846 President Polk, for reasons of public policy, declined to inform the House as to expenditures from the secret or contingent fund of the State Department. Volume **II**, section **1561**.
- The House having asserted its right to direct the heads of the Executive Departments to furnish information, the Secretary of War returned an answer to a portion of the inquiry, declining to respond to the remainder. Volume **III**, section **1886**.
- President Grant declined to answer an inquiry of the House as to whether or not he had performed any Executive acts at a distance from the seat of government. Volume **III**, section **1889**.
- The President having failed to respond to a resolution of inquiry the House respectfully reminded him of the fact. Volume **III**, section **1890**.
- The Postmaster-General having responded to an inquiry in a manner considered disrespectful, the Senate referred the matter to the President, whereat an explanation was forthcoming. Volume III, section 1906.
- The Senate returned to the Secretary of the Navy an impertinent document transmitted in response to an inquiry. Volume **III**, section **1907**.
- The power of inquiry as related to the power of impeachment. Volume II, section 1596.

### CONSTITUTIONAL PREROGATIVE—Continued.

# (20) As Related to the Executive.—Calling for Papers.

- In 1837 a committee discussed the authority of the House in calling for papers from the Executive Departments, and the kind of papers properly subject to its demand. Volume III, section 1738.
- In 1842 the House vigorously asserted and President Tyler as vigorously denied the right of the House to all papers and information in possession of the Executive relating to subjects over which the jurisdiction of the House extended. Volume **III**, sections **1884**, **1885**.
- Even in the case of an application for papers relating to an Indian treaty President Jackson asserted the Executive prerogative as opposed to the contention of the House. Volume **II**, section **1534**.
- In 1886 the refusal of the Attorney-General to transmit certain papers called for by the Senate led to a discussion of prerogatives and declaration by the Senate. Volume III, section 1894.
- President Jackson declined to furnish to the Senate a copy of a paper purporting to have been read by him to the heads of the Executive Departments. Volume **III**, section **1887**.

### (21) As Related to the Executive.—Advice and Requests.

- The House, either alone or in concurrence with the Senate, has by resolution expressed opinions or determinations on important public questions. Volume II, sections 1562–1568.
- The two Houses requested the President to transmit to the States forthwith certain proposed amendments to the Constitution. Volume V, section 7043.
- The House requested the President, if necessary, to afford military protection to the Kansas Committee of 1856. Volume III, section 1752.
- In cases where its investigations have suggested the culpability of executive officers, the House has by resolution submitted advice or requests to the Executive. Volume II, sections 1581-1584.
- The House has at times adopted resolutions requesting or advising the Executive as to matters within the sphere of his duties. Volume II, sections 1573-1578.
- An opinion of the Attorney-General that neither House may be resolution give a construction to an existing law which would be of binding effect on an executive officer. Volume II, section 1580.

### (22) As Related to the Executive.—Praise and Censure.

While the House in some cases has bestowed praise or censure on the President or a Member of his Cabinet, such action has at other times been held to be improper. Volume II, sections 1569–1572.

### (23) As Related to the Senate.—Conferences.

- The two Houses being at variance over a question of constitutional prerogative the differences were submitted to a committee of conference. Volume **II**, section **1495**.
- There being a difference between the two Houses as to the right of the Senate to originate a revenue bill, the subject was committed to a conference. Volume **II**, sections **1487**, **1488**.
- Instance of a conference over the prerogatives of the two Houses respecting revenue legislation. Volume II, section 1485.
- Instance wherein the House referred to the managers of a conference the examination of the question whether or not the Senate amendments in disagreement invaded the House's prerogative or originating revenue bills. Volume **V**, section **6405**.
- In 1855 the House did not inform the Senate of the fact that it has instructed its managers of a conference to consider an alleged invasion of the House's prerogatives by the Senate amendments in disagreement. Volume **V**, section **6406**.

### (24) As Related to the Senate.—Indian Treaties.

After long discussion the House in 1871 successfully asserted its right to a voice in approving Indian treaties. Volume II, sections 1535, 1536.

### (25) As Related to the Senate.—Revenue Measures.

- Revenue bills must originate in the House, but the Senate may concur with amendments. Volume II, section 1480.
- Argument that the treaty-making power is subject to the authority and power to originate revenue legislation specially delegated by the Constitution to the House. Volume **VI**, section **324**.
- The question of the constitutional right of the House to originate revenue measures is properly raised at any time after the measure infringing the right has been messaged to the House. Volume **VI**, section **318**.
- In 1930 the House insisted on its exclusive right to originate revenue measures and returned to the Senate a Senate concurrent resolution characterized as an infringement on its constitutional prerogative. Volume **VI**, section **319**.
- It is for the House and not the Speaker to decide whether or not a Senate amendment on the subject of revenue violates the privileges of the House. Volume II, section 1320.
- Instances wherein the Senate has acquiesced in the constitutional requirement as to revenue bills, while holding to a broad power of amendment. Volume **II**, sections **1497–1499**.
- The House having questioned a Senate amendment providing a tax on incomes on a non-revenue bill, the Senate withdrew the amendment. Volume **II**, section **1486**.
- A bill to abolish a duty was refused consideration in the Senate, one objection being that the Senate had no right to originate such a measure. Volume **II**, section **1483**.
- In 1830 a bill affecting the revenue was presented in the Senate and withdrawn, after a discussion of the constitutional question.Volume **II**, section **1482**.
- After a full but unconclusive conference with the Senate, the House reaffirmed its own exclusive right to originate revenue measures. Volume **II**, sections **1487**, **1488**.
- Discussion of the privilege of the House and Senate, respectively, in relation to revenue bills. Volume II, section 1488.
- In 1807 the House refused to agree to Senate amendments enlarging the scope of a revenue bill. Volume II, section 1481.
- In 1872 the House and Senate, after discussion, disagreed as to limitations of Senate amendments to a revenue bill of the House. Volume **II**, section **1489**.
- In 1889 Senate amendments to a House revenue bill were questioned in the House as an infringement of the House's privilege. Volume II, section 1496.
- Instance wherein proposed Senate amendments to a revenue bill were questioned in the House as an invasion of the constitutional prerogatives in relation to revenue legislation. Volume VI, section 322.
- The Senate having insisted on its right to add a revenue amendment to an appropriation bill, the House declined to proceed further with the bill. Volume II, section 1485.
- The Senate having added certain revenue amendments to a nonrevenue House bill, the House ordered the bill to be returned to the Senate. Volume II, section 1495.
- The House, while disclaiming the establishment of a precedent, sent to conference a bill declared to involve a question of infringement of the constitutional prerogative of the House in the origination of revenue legislation. Volume **VI**, section **318**.
- The Senate having passed a bill with incidental provisions relating to revenue, the House returned the bill, holding it to be an invasion of prerogative. Volume **II**, section **1494**.
- A bill raising revenue incidentally was held not to infringe upon the constitutional prerogative of the House to originate revenue legislation. Volume **VI**, section **315**.
- Arguments in the Senate as to the limits of the prerogatives of the House in relation to revenue legislation. Volume II, section 1494.
- Instance wherein a Senate amendment affecting the revenue was not objected to until the stage of conference. Volume II, section 1492.
- A question relating to the invasion of the constitutional prerogatives of the House by a Senate amendment comes too late after the bill has been sent to conference. Volume VI, section 314.

### CONSTITUTIONAL PREROGATIVE—Continued.

- (25) As Related to the Senate.—Revenue Measures—Continued.
  - In 1883 the House raised but did not press a question as to certain Senate amendments relating to the revenue. Volume II, section 1491.
  - In 1874 the House declined to take issue with the Senate over an amendment of that body authorizing certain Government obligations. Volume **II**, section **1490**.

Early instances of Senate and House participation in revenue legislation. Volume II, section 1484. Discussion of the prerogatives of the Senate as to treaties affecting customs duties. Volume II, section 1531.

# (26) As Related to the Senate.—Appropriation Bills.

- In 1885 the House, after learned debate, declined to investigate the power of the Senate to originate bills appropriating money. Volume **II**, section **1501**.
- Discussion by a committee of the House of the constitutional right of the Senate to originate bills appropriating money from the Treasury. Volume **II**, section **1500**.

### (27) As Related to Elections.—In General.

- The House is the judge of the elections, returns, and qualifications of its own Members. Volume I, section 634.
- The jurisdiction of the House of Representatives over election matters is limited to the constitutional right to judge election returns and qualifications of its own Members, and does not extend to elections in general. Volume **VI**, section **136**.
- The House has the same authority to determine the right of a Delegate to his seat that it has in the case of a Member. Volume I, section 423.
- The House decided that it might investigate all matters pertaining to the election of a Delegate, including the constitution of the legislature which provided for the election. Volume I, section 826.
- The Constitution requires election of Representatives by the people, and State authorities may not determine a tie by lot. Volume I, section 775.
- The courts of a State have nothing to do with judging the elections, qualifications, and returns of Representatives in Congress. Volume **II**, section **959**.
- Discussion of the powers of the Senate under the constitutional authority to judge the elections and returns of its Members. Volume I, section 352.
- A decision of the Senate, made after examination of all the facts as to election of a Senator, is judicial in its nature and final, precluding further inquiry. Volume **I**, section **546**.
- Under its constitutional right to judge elections, returns, and qualifications, the Senate may inquire into the personal fitness of a man elected by a State; the manner of his election; and whether votes cast for him by members of the legislature were procured through bribery; but may not inquire into the personal character of the legislators themselves. Volume **VI**, section **105**.
- A State legislature may not revise a decision of the United States Senate that two persons have been duly elected Senators. Volume **I**, section **546**.
- Discussion by a House committee as to the power of the House to impose qualifications not enumerated in the Constitution. Volume I, section 484.
- In the case of Brigham H. Roberts the House assumed its right to impose a qualification not specified by the Constitution, and excluded him. Volume **I**, section **477**.
- No State may prescribe qualifications for a United States Senator in addition to those prescribed by the Federal Constitution. Volume **I**, section **632**.
- An opinion of an Elections Committee that the House may not delegate to another tribunal its constitutional duty of judging the elections of its own Members. Volume **I**, section **608**.
- Reference to inquiry as to existence of a republican form of government in a State. Volume I, section 346.

- (27) As Related to Elections.-In General-Continued.
  - Discussion as to the clause of the Constitution under which Federal supervisors of elections acted. Volume II, section 931.
  - The House has declared that an election committee should act as a judicial body, according to the rules of law. Volume **I**, section **635**.
  - Decision of the Supreme Court that the corrupt practices act prohibiting Members of Congress from accepting certain contributions from Federal employees is constitutional. Volume VI, section 68.
  - The Supreme Court invalidated, as unconstitutional, a Federal statute requiring sworn statements of receipts and expenditures and limiting the amount of money which might be used in procuring nomination as candidate for Representative or Senator. Volume **VI**, section **69**.
  - The English law under which a minority candidate succeeds to a vacancy resulting from the disqualification of the majority candidate is not applicable under the Constitution. Volume **VI**, section **59**.

### (28) As Related to Elections.—House Regards State Laws.

- The House in judging on elections returns and qualifications should, by reason of the functions delegated to the States, be governed by certain State laws. Volume **I**, section **822**.
- The Elections Committee felt bound to follow a State law as it stood, although inadequate to secure honesty from election officers. Volume II, section 967.
- In construing State election laws not construed by the State courts the Elections Committee should recommend such construction as to give full effect to the clear intent of the legislature. Volume **II**, section **1056**.
- Where the State prescribes the manner of election, may the House disregard an arbitrary State law which denies expression to the voter's intent? Volume **II**, section **1078**.
- Although the intent of the voter be entirely plain, the House will follow a State law, arbitrary but mandatory, which requires rejection of the ballot. Volume **II**, section **1078**.
- Is the House in its function of judging elections to be precluded by an arbitrary State law from determining the intent of the voter? Volume **II**, section **1078**.
- Where the State law specifically required rejection of a ballot whereof the scratching of a name failed to mark two-thirds thereof, the House approved rejection. Volume **II**, section **1078**.
- The House should not count a bribed vote, although no State law may require its rejection. Volume II, section 1125.
- Votes of paupers were rejected, although the attorney-general of the State had given an opinion that they were legal voters therein. Volume **II**, section **876**.
- Discussion of the right of Congress by legislative declaration to deprive citizens of a State of their rights as electors. Volume **II**, section **865**.

#### (29) As Related to Elections.—Binding Effect of Decisions of State Courts.

- The House should be governed by the construction given to a State law by the supreme court of the State. Volume **II**, section **1048**.
- After examination of precedents the Committee on Elections and the House followed the interpretation of a State law given by the highest court of the State. Volume I, section 645.
- As to the duty of the House, in an election case, to follow the judgment of a State court rather than their own precedents. Volume II, section 1041.
- Discussion as to the binding effect on the House of the decision of a State court as to a State law. Volume II, section 1042.
- Discussion as to the nature of a judicial construction of a State law bearing on the duty of the House to accept it in an election case. Volume **II**, section **1002**.
- Discussion of the doctrine that the House should follow decisions of the State courts construing the election laws of a State. Volume I, section 731.

### CONSTITUTIONAL PREROGATIVE—Continued.

- (29) As Related to Elections.—Binding Effect of Decisions of State Courts—Continued.
  - Should the House defer to a decision of a State court applicable to the case in issue as to its reasoning but only analogous as to facts? Volume **II**, section **996**.
  - The House does not consider itself necessarily bound by the construction which a State court puts on the State law regulating times, places, and manner, etc. Volume **II**, section **959**.
  - In a contested-election case involving alleged fraud by election judges the acquittal of those judges in the courts is not an adjudication binding on the House. Volume **II**, section **1019**.
  - The question raised as to the right of the House to determine the rule as to evidence it will receive, even though State law and decisions are alleged to prescribe a rule. Volume **II**, section **1121**.
  - Discussion of the theory that State election laws are Federal laws for Congressional elections, and that constructions by State courts must yield to the precedents of the House if there be conflict. Volume II, section 1105.
  - An argument that under certain conditions the House might be justified in overruling a State court's decision that a State election law is constitutional. Volume **II**, section **1071**.
  - Extent to which the House, in an election case, should defer to decision of a State court that a State law is void. Volume II, section 856.
  - Ordinarily a decision of the State supreme court that the State election law is constitutional is held conclusive by the House. Volume II, section 1071.
  - Although a State law prescribed a qualification obnoxious to the State constitution, the House held the law constitutional in deference to the decision of the State court. Volume **II**, section **1051**.
  - Discussion of the authority of a decision of a State court over the determinations of the Senate in judging of the elections of its members. Volume **I**, section **346**.
  - Discussion as to how far the Senate, in considering an election case, should follow a decision of a State court as to the competency of the legislature. Volume **I**, section **352**.
  - A committee denied the binding effect on the House of a decision of a Territorial court on a question of fact concerning the qualifications of a Delegate. Volume **I**, section **423**.

### (30) As Related to Elections.—Validity of State Laws.

- A new State constitution being recognized by State authorities and by Congress in the reception of Representatives, the House will not question it in an election case. Volume **II**, section **870**.
- The Elections Committee declined to consider an allegation that an election, otherwise unimpeached, was invalid because the constitution of the State was void. Volume I, section 754.
- A new State constitution withholding suffrage from persons not able to take an oath of loyalty was held valid and not in the nature of an expost facto law. Volume **I**, section **869**.
- It being charged that the State laws establishing qualifications of voters violated the reconstruction laws and the Constitution of the United States, a divided committee considered the question one for the courts. Volume **I**, section **644**.
- The House declined to invalidate an election because a State constitution had established qualifications of voters in disregard of reconstruction legislation. Volume **II**, section **1134**.
- The House in determining its election cases passes on the validity of State laws under State constitutions. Volume II, section 1011.
- It is not the policy of the House of Representatives to pass upon the validity of State election laws alleged to be in conflict with the State constitution. Volume **VI**, section **151**.
- The election laws of a State are assumed to be valid and constitutional until tested and declared otherwise by a proper tribunal. Volume **VI**, section **127**.
- The Supreme Court, and not Congress, is the proper tribunal to determine the constitutionality of a State's election system. Volume VI, section 128.

- (30) As Related to Elections.-Validity of State Laws-Continued.
  - The constitutionality of a State's election laws being challenged, the House declared contestant not elected without passing on the title of the sitting Member to his seat. Volume VI, section 128.
  - Instance wherein the House determined that a State registration law was obnoxious to the State constitution. Volume II, section 1126.
  - As to the duty of the House to pass on the constitutionality of a State law as to the qualifications of voters. Volume II, section 1134.
  - The House, overruling its committee, declared the seat vacant in a case wherein thousands of voters were kept from the polls by what it deemed an unconstitutional registration law. Volume II, section 1126.
  - The House will count the votes of electors denied their right of suffrage by a registration law which it deems unconstitutional and not passed on by the State courts. Volume II, section 1075.
  - Discussion of the respective powers of Congress and the States in establishing Congressional districts. Volume I, section 310.
  - May the State delegate to a municipality the power to regulate the manner of holding an election? Volume II, section 975.

#### (31) As Related to Elections.—State Canvass and Returns.

- Returns of State officers are not binding on the House, which may go behind all returns in determining final right. Volume **I**, section **538**.
- The House is not confined to the conclusions of returns made up in strict conformity to State law, but may examine the votes and correct the returns. Volume **I**, section **774**.
- The House cannot be precluded from going behind the returns by the fact that a State law gives canvassers the right to reject votes for fraud or illegality. Volume **II**, section **887**.
- The House may canvas the returns and declare the result, although the required State canvass may not have been made. Volume II, section 1087.
- A question as to whether the House should reject votes for irregularities not sufficient to cause their rejection under State law. Volume **II**, section **759**.

### (32) As Related to Elections.—House Not Bound by Law Regulating Contests.

- The law of 1851 regulating the conduct of contests in election cases is not of absolute binding force on the House, but rather a wholesome rule not to be departed from except for cause. Volume **I**, section **597**.
- While not bound by the law governing procedure in election cases, the House does not unnecessarily disregard them. Volume I, section 719.
- While constitutional provisions exempt the House from the operation of the law relating to the taking of testimony in election cases, such law is binding upon the parties thereto. Volume **VI**, section **164**.
- A discussion as to the power of the House to disregard the provisions of the law governing election contests. Volume **I**, section **726**.
- Discussion of the principle that the House is not bound by any statute in exercising its prerogatives of judging the elections of its Members. Volume I, section 713.
- In 1856 the idea was advanced that the House was not bound to proceed in an election case according to the law of 1851. Volume **I**, section **825**.
- It was conceded in 1858 that the House was not necessarily bound by the law of 1851 in judging the elections, returns, and qualifications of its Members. Volume **I**, section **833**.
- Instance wherein the House by resolution removed the contested election cases of a State from the operation of the law and prescribed a different procedure. Volume **I**, section **330**.

- (32) As Related to Elections.-House Not Bound by Law Regulating Contests-Continued.
  - Discussion as to the extent to which the House is bound by the technical law as to taking evidence in an election case. Volume **II**, section **1122**.
  - The evidence in an election case conducted according to law being insufficient, the House authorized its committee to take additional testimony. Volume **I**, section **711**.

#### (33) As Related to Elections.—Conflicts with State Laws.

A notary taking testimony in an election case under the Federal law has jurisdiction within the district, although State law may restrict his functions to a county. Volume **II**, section **1064**. May a notary, acting under the authority of the law of 1851, require the production of ballots

against the injunction of the State court? Volume II, section 1070.

Discussion of the House's right to judge of the elections and returns of its Members as related to State laws. Volume I, section 637.

#### (34) As Related to Elections.—Fixing Times, Places, and Manner.

Discussion of the respective powers of Congress and the States in fixing the times, places, and manner of elections. Volume I, sections 311, 313.

Argument that right of a State to regulate time, place, and manner is derived from the Federal and not the State constitution. Volume II, section 947.

- The State legislature, in fixing the place of election, may condition the place on the movements of soldier voters. Volume **II**, section **856**.
- The House declined to interfere with the act of a State in changing the boundaries of a Congressional district. Volume I, section 313.
- Is the establishing of districts an exercise of the power of regulating the times, places, and manner of elections? Volume I, section 310.
- In electing a Senator the State legislature acts under authority of the Federal Constitution, and a State constitution and laws conflicting therewith are void. Volume **I**, section **632**.
- A legislature is not precluded from its constitutional power to elect a Senator by the fact that it may not do so on the date fixed by law. Volume **II**, section **955**.
- Discussion of the meaning of the word "legislature" in the clause of the Constitution relating to fixing the place, etc., of elections. Volume **II**, section **856**.
- Reference to the principle that in exercise of the powers conferred by the Federal Constitution the State legislature is not controlled by the State constitution. Volume **II**, section **1133**.
- A legislature being in existence, a constitutional convention may not fix the times, etc., of elections of Representatives. Volume **I**, sections **363**, **367**.
- The constitution of a State may not control its legislature in fixing, under the Federal Constitution, the time of election of Congressmen. Volume **I**, section **525**.
- Discussion as to the power of a State convention to fix the time for election of Representatives in Congress when the legislature had already acted. Volume **I**, section **522**.
- The House held valid an election called on a date fixed by a State constitution, although the legislature had had an opportunity to fix the times, etc. Volume **II**, section **846**.
- May a State constitution fix the times, etc., beyond control of the legislature? Volume II, section 846.
- May a State legislature, in fixing times, etc., for elections disregard the requirements of the State constitution? Volume II, section 856.

### (35) As to Impeachments.—In General.

In 1837 a committee took the view that the House might inquire into alleged corrupt violations of duty by the Executive only with impeachment in view. Volume **III**, section **1740**.

President Jackson resisted with vigor the attempt of a committee of the House to secure his assistance in an investigation of his Administration. Volume **III**, section **1737**.

#### (35) As to Impeachments.—In General—Continued.

- Reference to argument of Senator Charles Sumner that President Johnson should be suspended during impeachment proceedings. Volume **III**, section **2407**.
- At the time of the impeachment of President Johnson it was conceded that he was entitled to exercise the duties of the office until convicted by the Senate. Volume **III**, section **2407**.
- At the time of President Johnson's impeachment it was agreed that he should be described as President and not as acting President. Volume **III**, section **2415**.
- In the Blount impeachment case the House seems to have distrusted its power to authorize the Speaker to administer oaths. Volume **III**, section **2294**.
- Discussion as to the competency of the Senate to empower one of its officers to administer oaths. Volume III, section 2162.
- Reference to general authorities on the subjects connected with impeachments. Volume III, section 2008.
- Debate as to whether or not the Constitution requires both removal and disqualification on conviction by impeachment. Volume **III**, section **2397**.

#### (36) As to Impeachments.—House Alone Impeaches.

- The sole power of impeachment is conferred on the House of Representatives by the Constitution. Volume III, section 2025.
- The Commons are considered, in English practice, as having in impeachment cases the function of a grand jury. Volume **III**, section **2004**.

#### (37) As to Impeachments.—Nature of Power.

- In the Colfax case the majority of the Judiciary Committee contended that the power of impeachment was rather remedial than punitive. Volume **III. Volume 2510.**
- Discussion of the nature of the impeaching power with reference to American and English precedents. Volume **III**, section **2405**.
- A statement as to the sentiments of the House on the nature of the power of impeachment during the first and second attempts to impeach President Johnson. Volume **III**, section **2416**.
- Argument of Mr. Thaddeus Stevens that impeachment is a purely political proceeding. Volume III, section 2410.
- The argument of Mr. Manager Campbell, in the Chase trial, on the nature of power of impeachment. Volume III, section 2356.
- Argument of Mr. Robert G. Harper, counsel for Mr. Justice Chase, on the nature of the power of impeachment. Volume III, section 2362
- The argument of Mr. Manager Rodney on the nature of the power of impeachment. Volume III, section 2358.
- The argument of Mr. Manager Nicholson on the nature of the power of impeachment. Volume III, section 2357.
- The argument of Mr. Manager Randolph on the nature of the power of impeachment. Volume III, section 2359.
- Argument of Mr. Joseph Hopkinson, counsel for Mr. Justice Chase, on the nature of power of impeachment. Volume III, section 2360.
- Argument of Mr. Luther Martin, counsel for Mr. Justice Chase, on the nature of the power of impeachment. Volume III, section 2361.
- Argument of Mr. Manager Wickliffe on the constitutional provisions relating to impeachment. Volume III, section 2380.
- Argument of Mr. Manager Buchanan on the nature of impeachable offenses. Volume III, section 2381.
- Argument of Mr. Manager Spencer on the nature of impeachable offenses. Volume III, section 2379.

### CONSTITUTIONAL PREROGATIVE—Continued.

- (37) As to Impeachments.-Nature of Power-Continued.
  - Argument that impeachment should not fail simply because the offense may be within jurisdiction of the courts. Volume **III**, section **2314**.
  - Discussion as to the right to demand a trial by jury in a case of impeachment, section **III**, section **2313**.
  - Discussion as to whether or not a civil officer may be impeached for an offense committed prior to his term of office. Volume III, section 2510.
  - Counsel for respondent in the Swayne trial interposed a plea as to jurisdiction of offenses charged in certain articles, but declined to admit that it was a demurrer with the admissions pertinent thereto. Volume **III**, section **2125**.

# (38) As to Impeachments.—Senate Alone Tries.

- The sole power of trying impeachment is conferred on the Senate by the Constitution. Volume III, section 2055.
- The Senate in 1868, when certain States were without representation, declined to question its competency to try an impeachment case. Volume **III**, section **2060**.
- The Senate declined to await the consultation of the managers with the House before hearing evidence as to Judge Pickering's sanity. Volume **III**, section **2334**.
- In the Blount impeachment the House in conference asked of the Senate an earlier return day of the summons; but the request was denied. Volume **III**, section **2304**.

# (39) As to Impeachments.—Does the Senate Sit as a Court?

- In the first impeachment the Senate by rule described itself as a court of impeachment. Volume III, section 2307.
- Discussion as to the status of the Senate as a court during an impeachment trial. Volume III, section 2270.
- In 1840 the Senate, sitting as a high court of impeachment, considered and adopted rules for the trial. Volume **III**, section **2099**.
- In 1868, after mature consideration, the Senate decided that it set for impeachment trials as the Senate and not as a court. Volume III, section 2057.
- In 1868 the Senate eliminated from its rules all mention to itself as a "high court of impeachment." Volume III, sections 2079, 2082.
- The reasons for eliminating from the Senate rules for impeachment trials the words "high court." Volume III, section 2098.
- An anxiety lest the Chief Justice might have a vote seems to have led the Senate to drop the word "high court of impeachment" from its rules. Volume **III**, section **2057**.
- In his answer President Johnson referred to the Senate as a court. Volume III, section 2428.
- Enunciation of Mr. Senator Summer's theory that the Senate was not a court and the Senators were not constrained by the obligations of judges in an impeachment trial. Volume **III**, section **2057**.
- The Senate, as a Senate and not as a court, adopted rules for the Johnson trial, but on the insistence of the Chief Justice adopted them when organized for the trial. Volume **III**, section **2057**.

### (40) As to Impeachments.—Powers of the Senate.

- The Senate committee advised in Pickering's case that the Senate had the sole power to regulate forms, substances, and proceedings when acting as a court of impeachment. Volume **III**, section **2324**.
- During the Johnson trial the functions of the Senate, sitting for an impeachment trial, were discussed by managers and counsel for respondent. Volume **III**, section **2058**.
- Written dissent of the Chief Justice from views taken by the Senate as to its constitutional functions in an impeachment trial. Volume **III**, section **2057**.
- It was concluded by a Senate Committee in Pickering's impeachment that the Senate had no power to take into custody the body of the accused. Volume **III**, section **2324**.

- (40) As to Impeachments.—Powers of the Senate—Continued.
  - Discussion as to the power of the Senate, sitting in impeachment trials, to command assistance of the military, naval, or civil service of the United States. Volume **III**, section **2158**.
  - Discussion as to the power of the Senate, sitting in impeachments, to enforce its final judgment. Volume III, section 2158.
  - The answer of Judge Swayne as to the first seven articles raised a question as to the jurisdiction of the Senate to try the charges. Volume **III**, section **2481**.
  - The Senate decided that it had jurisdiction to try the Belnap impeachment case, although the respondent had resigned the office. Volume **III**, section **2459**.
  - The Senate by majority rule vote assumed jurisdiction to try the Belnap impeachment, although protest was made that a two-thirds vote was required. Volume **III**, section **2059**.
  - In the Belknap trial the right of the Senate to take jurisdiction by a majority vote was the subject of protest. Volume **III**, section **2461**.

### (41) As to Impeachments.—Chief Justic as Presiding Officer.

- When the President of the United States is impeached the Chief Justice of the Supreme Court presides. Volume **III**, section **2082**.
- Discussions of the functions of the Chief Justice in decisions as to evidence in an impeachment trial. Volume III, section 2084.
- During the Johnson trial Chief Justice Chase gave a casting vote on incidental questions, and the Senate declined to declare his incapacity to vote. Volume **III**, section **2067**.
- Discussion as to whether or not the Chief Justice presiding at an impeachment trial is entitled to vote. Volume III, section 2098.
- The Senate in its rules has refrained from prescribing an oath for the Chief Justice when he presides at an impeachment trial. Volume **III**, section **2079**.
- In the Johnson trial the articles of impeachment were presented before the Chief Justice had taken his seat, although he had filed his written dissent from such procedure. Volume **III**, section **2057**.

# (42) As to Impeachments.—Who are "Civil Officers"?

- Elaborate argument of the question whether or not a Senator is a civil officer within the meaning of the impeachment clause of the Constitution. Volume **III**, section **2316**.
- The Senate decided that it had no jurisdiction to try an impeachment against William Blount, Senator. Volume III, section 2318.
- William Blount pleaded that he as not at the time of pleading a Senator, and that a Senator was not impeachable as a civil officer. Volume **III**, section **2310**.
- William Blount in his plea demurred to the jurisdiction of the Senate to try him on impeachment charges. Volume **III**, section **2310**.
- In the Blount impeachment the managers contended, although in vain, that all citizens of the United States were liable for impeachment. Volume III, section 2315.
- In the Belnap trial the managers and counsel for respondent agreed that a private citizen, apart from offense in an office, might not be impeached. Volume **III**, section **2007**.
- Opinion of Attorney-General Felix Grundy that Territorial urges are not civil officers of the United States within the meaning of the impeachment clause of the Constitution. Volume **III**, section **2022**.
- In 1833 the Judiciary Committee held that a Territorial judge was not a civil officer of the United States within the meaning of the Constitution. Volume **III**, section **2493**.
- A question as to whether a vice-counsel-general is such an officer as is liable to impeachment. Volume III, section 2515.
- A committee of the House by majority report held a commissioner of the District of Columbia not be a civil officer subject to impeachment under the Constitution. Volume **VI**, section **548**.

- (43) As to Impeachments.—"High Crimes and Misdemeanors" Considered.
  - Elaborate discussion of meaning of the words "high crimes and misdemeanors." Volume III, section 2406.
  - Discussion of the meaning in English parliamentary law and in the Constitution, of the phrase "high crimes and misdemeanors" as applied to judicial conduct. Volume **III**, section **462**.
  - Review of the deliberations of the constitutional convention as bearing on the use of the words "high crimes and misdemeanors." Volume **III**, section **2018**.
  - Argument that the phrase "high crimes and misdemeanors" is a "term of art," of fixed meaning in English parliamentary law, and transplanted to the Constitution in unchangeable significance. Volume **III**, section **2009**.
  - Reference to discussions as to what are impeachable offenses. Volume III, section 2008.
  - Views of the minority of the Judiciary Committee in 1830, as to offenses amounting to high misdemeanor. Volume III, section 2492.
  - Definitions of impeachable offenses by counsel for President Johnson. Volume III, section 2433. As to what are impeachable offenses, was a subject of argument in the Watrous case. Volume III, section 2498.
  - As reported from the committee the articles impeaching President Johnson were confirmed to a few acts, chiefly concerning Secretary Stanton. Volume **III**, section **2416**.
  - Arguments from review of English impeachments that the phrase "high crimes and misdemeanors" as applied to judicial conduct must mean only acts of the judge while sitting on the bench. Volume **III**, section **2013**.
  - The second investigation of Judge Boarman having revealed an absence of bad intent in his censurable acts, the committee and the House decided against impeachment. Volume **III**, section **2518**.
  - An argument that judges may be impeached from any breach of good behavior. Volume **III**, section **2497**.
  - The House, without division, voted to impeach Judge Delahay for improper personal habits. Volume III, section 2505.
  - A question as to the authority of Congress to make nonresidence of a judge an impeachable offense. Volume III, section 2512.
  - The majority of the Judiciary Committee recommended the impeachment of Judge Busteed, principally for nonresidences. Volume **III**, section **2512**.
  - Argument that Congress might not by law make nonresidence a high misdemeanor in a judge. Volume III, section 2014.
  - Answer to the argument that Congress might not make nonresidence a high misdemeanor. Volume III, section 2015.
  - Discussion of usurpation of power as a ground for impeachment. Volume III, section 2509.
  - A majority of the Judiciary Committee reported in favor of impeaching Judge Durell, principally for usurpation of power. Volume **III**, section **2508**.
  - The first attempt to impeach President Johnson was based on the salient charge of usurpation of power, with many specification. Volume **III**, section **2404**.

# (44) As to Impeachments.—Indictable Offenses.

- Whether or not an offense must be indictable under a statute in order to come within the impeaching power was discussed fully in that first attempt to impeach President Johnson. Volume III, section 2405.
- In the first attempt to impeach President Johnson the minority of the Judiciary Committee held that an indictable offense must be charged. Volume **III**, section **2406**.
- The question whether impeachment must be confined to indictable offenses was in issue as to the second report favoring impeachment of President Johnson. Volume **III**, section **2410**.

# (44) As to Impeachments.—Indicatable Offenses—Continued.

- On the tenth and eleventh articles in the Johnson impeachment the House, after debate, concluded to impeach for other than indictable offenses. Volume **III**, section **2418**.
- Although the charges in the articles impeaching President Johnson were at first narrowed to a few charges, there was a protest against the theory that only an indictable offense was impeachable. Volume III, section 2416.
- The counsel for Mr. Justice Chase argued elaborately that the power of impeachment applied only to indictable offenses. Volume **III**, sections **2360–2362**.
- The managers of the Chase impeachment resisted strenuously the argument that impeachment might be invoked only for indictable offenses, Volume III, section 2356.
- In the arguments in the Peck trial the managers resisted the theory that impeachment might be only for indictable offenses. Volume III, sections 2379-2381.

### (45) As to Impeachments.—Resignation After.

- The committee reported a resolution for the impeachment of Secretary Belknap, although they had been informed of his resignation of the office. Volume **III**, section **2444**.
- The House, after a review of English precedents, determined to impeach Secretary Belknap, although he had resigned. Volume III, section 2445.
- The Senate decided in 1876 that William W. Belknap was amenable to trial, notwithstanding his resignation of the office before his impeachment for acts therein. Volume III, section 2007.
- Discussion as to effect of an officer's resignation after the House has investigated his conduct but before it has impeached. Volume **III**, section **2007**.
- Judge Irwin, having resigned before the report of and investigation, the House discontinued proceedings. Volume **III**, section **2500**.

### CONSTITUTIONAL PRIVILEGE.

- (1) Of the Member.—As to debate, etc.
- (2) Of the Member.—Exemption from arrest.
- (3) Of a person threatened with impeachment.
- (4) Of matters in House procedure.—In general.
- (5) Of matters in House procedure.—Invasioin of prerogatives.
- (6) Of matters in House procedure.—Impeachments.
- (7) Of matters in House procedure.—Census and apportionment.
- (8) Of matters in House procedure.—Electoral count.
- (9) Of matters in House procedure.-Vetoed bills.
- (10) Of matters in House procedure.—Adjournments.
- (1) Of the Member.—As to Debate, etc.
  - The Constitution guards Members from being questioned outside of the House for speech or debate in the House. Volume **III**, section **2670**.
  - The constitutional privilege as to "any speech or debate" applied generally to "things done in a session of the House by one of its Members in relation to the business before it." Volume III, section **2675.**
  - The constitutional immunity for words spoken in debate guarantees exemption from questioning not only within but also without the courts. Volume **VI**, section **332**.
  - Discussion of the offense of questioning a Member "in any other place" for words spoken in debate. Volume II, section 1655.
  - While a Member called to order for words spoken in debate is required to relinquish the floor he may not be deprived of the constitutional right to demand a quorum. Volume **VIII**, section **2547**.
  - The House, after declining to expel, censured a Member for contempt in assaulting another Member for words spoken in debate. Volume II, section 1656.

### CONSTITUTIONAL PRIVILEGE—Continued.

# (1) Of the Member.—As to Debate, etc.—Continued.

Members have been summoned before committees to testify as to statements made by them in debate, but Members have formally protested that it was an invasion of their constitutional privilege. Volume **III**, sections **1777**, **1778**. Volume **VI**, section **537**.

### (2) Of the Member.—Exemption from Arrest.

- The Constitution grants to Members privilege from arrest under certain conditions. Volume III, section **2670**.
  - The words "treason, felony, and breach of the peace" in the constitutional guaranty of privilege have been construed to mean all indictable crimes. Volume **III**, section **2673**.
  - A Member having been arrested and detained under mesne process in a civil suit, the House liberated him and restored him to his seat by the hands of its own officer. Volume III, section 2676.
  - The House had decided that a Member arrested during vacation was entitled to discharge from arrest and imprisonment on their assembling of Congress. Volume **III**, section **2676**.
  - Instance wherein the court discussed and sustained the privilege of the Member in going to and returning from the sessions of the House. Volume **III**, section **2674**.
  - The constitutional privilege of Members in the matter of arrest has been construed to exempt from subpoena during sessions of Congress. Volume **VI**, section **588**.
  - The court in which a Members is challenged was held by the House to be the proper forum in which a plead constitutional exemption and privilege. Volume **III**, section **2164**.
  - All criminal offenses are comprehended by the terms "treason, felony, and breach of the peace," as used in the Constitution excepting cases from the operation of the privilege from arrest therein conferred upon Senators and Representatives during their attendance at the sessions of their respective Houses, and in going to and returning from the same. Volume **VI**, section **589**.

#### (3) Of a Person Threatened with Impeachment.

After consideration, a committee concluded that an official threatened with impeachment was not in contempt for declining to be sworn as a witness or to produce documentary evidence. Volume III, section 1699.

#### (4) Of Matters in House Procedure.—In General.

- A legislative proposition, presented in obedience to a mandatory provision of the Constitution, was held a involve a question of privilege. Volume **I**, section **305**.
- In general a question of constitutional privilege may not be displaced by other privileged matters. Volume III, section 2552.
- An early instance in which a question of constitutional privilege was held a superseded the business in order under the rules. Volume **VII**, section **912**.
- While the House gives priority to the consideration of business made privilege by constitutional mandate, it determined by its rules the procedure of such consideration. Volume VI, section 48.
- A matter of constitutional privilege takes precedence of a special order. Volume III, section 2554.
- A proposition involving a question of constitutional privilege may supersede a pending motion to suspend the rules. Volume **III**, section **2553**.
- Motions to discharge committees from consideration of questions privilege under the Constitution, as the right of a Member to his seat or the right to consider a vetoed bill, frequently have been held in order. Volume **VIII**, section **2316**.
- It has been held that an election case may not supersede the consideration of a proposition of impeachment. Volume **III**, section **2581**.
- The constitutional provision for ordering the yeas and nays has always been construed liberally in favor of the demand by any Member. Volume **III**, section **3110**.

### INDEX-DIGEST

# CONSTITUTIONAL PRIVILEGE—Continued.

- (4) Of Matters in House Procedure.—In General—Continued.
  - The right to demand the yeas and nays is a constitutional privilege which may not be denied or abridged and may not be ruled out as dilatory. Volume **VIII**, section **3107**.
  - The constitutional right to demand the yeas and nays does not exist as to the vote to second a motion when such second is required by the rules. Volume **VIII**, section **3109**.
  - A resolution declaring vacant the office of Speaker is presented as a matter of high constitutional privilege. Volume **VI**, section **35**.

# (5) Of Matters in House Procedure.—Invasion of Prerogatives.

- A resolution implying that the constitutional rights of the House may have been invaded by the Executive presents a question of privilege. Volume **III**, section **2563**.
- Suit having been filed against members of a joint committee, the House granted permission to the members on the part of the House to enter appearance in response to judicial process, while the Senate declared it to be an invasion of constitutional privilege and directed the Senate members of the committee to make no appearance in response thereto. Volume **VII**, section **2164**.
- It being alleged that the constitutional prerogatives of the House were invaded by certain Senate amendments to a bill, the question of privilege was raised before the bill came up for consideration. Volume II section 1491.
- An alleged invasion by the Senate of the House's constitutional prerogative of originating revenue legislation has been held in the later practice to present a question of privilege. Volume **III**, sections **2559–2562**.
- It being alleged that the Senate had invaded the constitutional prerogative of the House to originate appropriation bills, the Speaker entertained the matter as of privilege. Volume **III**, section **2558**.
- It is for the House and not the Speaker to decide whether or not the constitutional prerogatives of the House have been invaded. Volume II, section 1491.
- It is for the House and not the Speaker to decide whether or not a Senate amendment to a revenue bill violates the privileges of the House. Volume **II**, section **1322**.

# (6) Of Matters in House Procedure.—Impeachments.

- A proposition to impeach a civil officer of the United States is presented as a question of constitutional privilege. Volume III, sections 2045–2048. Volume VI, sections 468, 469.
- Impeachment is a question of constitutional privilege which may be presented at any time, irrespective of previous action of the House. Volume **III**, section **2053**.
- Dicta relating to the Constitutional privilege of a question of impeachment. Volume VI, section 48.
- A mere proposition to investigate the conduct of a civil officer is not presented as a matter of constitutional privilege, even though impeachment may be contemplated as a possibility. Volume III, section **2050**.
- A motion to refer impeachment charges was entertained as a matter of constitutional privilege. Volume VI, section 549.

# (7) Of Matters in House Procedure.—Census and Apportionment.

- A bill relating to the taking of the census was held to be privileged because of the constitutional requirement. Volume I, section 306. Volume VI, section 49.
- A bill making an apportionment of Representatives presents a question of constitutional privilege. Volume I, sections 307, 308. Volume VI, section 51.
- The House decided that a joint resolution relating to the taking of the census was not in order for consideration on Wednesday. Volume **VII**, section **889**.
- The constitutional provision authorizing an apportionment act based upon each succeeding census is not mandatory, but such enactments are discretionary with Congress. Volume **VI**, ,section **54**.

### CONSTITUTIONAL PRIVILEGE—Continued.

### (8) Of Matters in House Procedure.—Electoral Count.

- A proposition relating to the counting of the electoral vote presents a question of constitutional privilege. Volume **III**, sections **2573–2575**.
- A resolution relating to alleged fraud in connection with the electoral count has been presented as a matter of privilege. Volume **III**, section **2577**.

#### (9) Of Matters in House Procedure.—Vetoed Bills.

- Dicta relating to the privilege accorded by the Constitution to the consideration of a measure returned with the President's veto. Volume VI, section 48.
- The Constitution provides that the vote on reconsideration of a bill returned with the President's objections shall be determined by yeas and nays. Volume **VII**, section **1110**.
- Reconsideration of a bill returned with the objections of the President is by constitutional mandate and takes precedence of business in order on Calendar Wednesday. Volume **VII**, section **1095**.
- Resolutions relating to the disposition of bills passed over the veto of the President have been treated as privileged. Volume IV, section 3530.
- It is the usual but not invariable rule that a bill returned with the objections of the President shall be read and considered at once. Volume **IV**, sections **3534–3536**.
- A vetoed bill received in the House by way of the Senate is considered as if received directly from the President and supersedes the regular order of business. Volume **IV**, section **3537**.
- A vetoed bill when laid on the table is still highly privileged and thus justifies a motion to take it from the table and action thereon by majority vote (footnote). Volume **IV**, section **3550**.
- A motion to discharge a committee from the consideration of a vetoed bill presents a question of constitutional privilege and is in order at any time. Volume **IV**, section **3532**.
- A resolution for the reenrollment and signing of a bill which the President had declined to sign for constitutional reasons was held to be privileged. Volume **IV**, section **3493**.
- While the ordinary motion to refer may be applied to a vetoed bill, it is not in order to move to commit it pending the demand for the previous question or after the previous question is ordered on the constitutional question of reconsideration. Volume **VII**, section **1102**.
- The constitutional mandate that the House "shall proceed to reconsider" a vetoed bill is complied with by laying it on the table, referring it to a committee, postponing consideration to a day certain, or immediately voting on reconsideration. Volume **VII**, section **1105**.
- A motion to refer a vetoed bill is allowable within the constitutional mandate that the House "shall proceed to reconsider." Volume VII, section 1114.
- The constitutional mandate that the House "shall proceed to reconsider" a vetoed bill has been held not to preclude a motion to postpone consideration to a day certain. Volume **VII**, section **1101**.

#### (10) Of Matters in House Procedure.—Adjournments.

- The privilege of a resolution providing for an adjournment of more than three days is limited in its exercise. Volume **V**, section **6704**.
- A concurrent resolution extending the time of a recess of Congress already determined on is privileged. Volume V, section 6705.
- A simple resolution providing for an adjournment of the House for more than three days and for asking the consent of the Senate thereto has been ruled to be privileged. Volume **V**, sections **6702**, **6703**.
- The motion to adjourn was held to have precedence of a motion privileged under the Constitution. Volume **VIII**, section **2641**.
- A concurrent resolution fixing the time of final adjournment is offered as a matter of constitutional privilege. Volume **VIII**, section **3365**.

### CONSTITUTIONAL PRIVILEGE—Continued.

### (10) Of Matters in House Procedure.—Adjournments—Continued.

The term "adjournment" as used in the constitutional provision does not refer exclusively to the final adjournment of the Congress, but includes the adjournment of an intermediate session as well. Volume **VII**, section **1115**.

#### CONSTITUTIONAL RIGHT.

- A Member who has failed to respond when his name was called may not as a constitutional right demand that his vote be recorded before the announcement of the result. Volume **V**, sections **6066–6068**.
- The demand of a Member for an alleged constitutional right was held to be sufficiently journalized as a point of order. Volume **IV**, section **2852**.

#### CONSTRUCTION OF LAWS, TREATIES, RULES, ETC.

- (1) Of the Constitution.
- (2) Of laws, Federal.
- (3) Of laws, State.
- (4) Of treaties.
- (5) Of Rules of the House.
- (6) Of resolutions of inquiry.

### (1) Of the Constitution.

It is not the duty of the Chair to construe the Constitution as affecting proposed legislation. Volume VI, section 250. Volume VIII, sections 2225, 3427.

### (2) Of Laws, Federal.

- An opinion of the Attorney General that neither House may be resolution give a construction to an existing law which would be of binding effect on an executive officer. Volume II, section 1580.
- Opinion of the Attorney General as to construction of the statute forbidding Members being interested in contracts. Volume VI, section 225.
- The phrase "any political purpose" in the Federal corrupt practices act is construed to include a primary election. Volume VI, section 68.
- Discussion of constructions placed upon the Australian ballot laws. Volume VI, section 46.
- Authority conferred by a statue "To require the production of papers" was construed to confer authority to require the production of ballots, in an election held under the Australian ballot system. Volume **VI**, section **186**.
- The title of an act is not law and is not considered in construing its provisions. Volume VII, section 1254.
- Legislation construing acts of Congress is within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1762.
- A provision construing or interpreting existing law is legislation and is not in order on an appropriation bill. Volume **VII**, section **1395**.
- In construing an act the intent of the Congress at the time of its enactment is not taken into consideration when in conflict with the express provisions of the law. Volume **VII**, section **1171**.
- Construction of the law authorizing the employment of mechanics and laborers and other employees in the executive departments. Volume VII, section 1317.
- The organic law creating the Bureau of Mines, while general in character, was construed as applying to the United States only, and authorization conferred to investigate structural materials and fuels is limited to those within the States and does not extend to those of Alaska. Volume **VII**, section **1224**.

# CONSTRUCTION OF LAWS, TREATIES, RULES, ETC.—Continued.

#### (3) Of Laws State.

Constructin of Michigan corrupt-practices act. Volume VI, section 74.

While the House has often signified willingness to recognize constructions placed upon State laws by State tribunals, the decisions of State courts are not necessarily binding upon the House and will be accepted only when commending themselves to favorable consideration. Volume **VI**, section **143**.

#### (4) Of Treaties.

Where provisions of a treaty are susceptible of conflicting interpretations, questions of doubt are to be resolved in favor of the more liberal construction. Volume **VII**, section **1139**.

### (5) Of Rules of the House.

- An authorization of law for appropriations should be construed strictly and any legitimate doubt as to authority for an appropriation should be resolved in the negative. Volume **VII**, section **1216**.
- Authorization of an appropriation for investigation is not construed to include authorization of an appropriation for demonstrating results of such investigation. Volume **VII**, section **1259**.
- In constructing a legislative proposition purporting to reduce expenditures, it is not within the province of the Chair to speculate upon contingencies which might arise in the future to cause an increase rather than a decrease, and if a reduction is apparent on the face of the proposition it is in order. Volume **VII**, section **1541**.
- To come within the exception to the rule prohibiting legislation on an appropriation bill, an amendment must show on its face a retrenchment of expenditure, and the Chairman in in construing such amendment may not surmise as to its possible or probable effect. Volume **VII**, section **1537**.
- A provision limiting executive discretion is construed as legislation. Volume VI, section 240.
- Opinion that the rule should be strictly construed in order to avoid admission of ineligible legislative riders under guise of retrenchment on general appropriation bills. Volume **VII**, section **1510**.
- In discussing questions of order the rule of relevancy is strictly construed and debate is confined to the point of order and does not admit reference to the merits of the pending proposition. Volume **VIII**, section **3449**.
- Conference reports are strictly construed, conferees being restricted to the literal difference between the two Houses and the insertion of any extraneous matter, however slight its effect on the general purport of the bill, is subject to a point of order. Volume **VIII**, section **3254**.

### (6) Of Resolutions of Inquiry.

- The terms of a resolution creating and empowering a committee of investigation have not always been strictly construed. Volume **VI**, section **372**.
- The privilege of a resolution of inquiry, when in question, is strictly construed. Volume **VI**, section **427**.
- A resolution inquiring "Under the authority of what law" certain actions were taken, was construed to ask for facts rather than opinions. Volume **VI**, section **426**.
- A resolution asking for the "cost" of an extended undertaking, and audit of which might give rise to a difference of opinion, was construed as a request for facts and not for opinions. Volume **VI**, section **421**.

#### CONSTUCTION OF PUBLIC WORKS.

- (1) Jurisdiction of committees on.
- (2) As related to general appropriations bills.

# (1) Jurisdiction of Committees on.

The construction and maintenance, but not the rental, of equipment necessary for river improvement are subjects within the jurisdiction of the Committee on Rivers and Harbors. Volume VII, section 1835.

# CONSTRUCTION OF PUBLIC WORKS-Continued.

### (1) Jurisdiction of Committees on—Continued.

- The construction of locks on navigable streams is a subject within the jurisdiction of the Committee on Rivers and Harbors rather than that of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1834**.
- The Committee on Interstate and Foreign Commerce exercises jurisdiction over bills authorizing the construction of dams across navigable streams. Volume **VII**, section **1831**.
- The construction of a memorial bridge 1 across a navigable stream is a subject within the jurisdiction of the Committee on Interstate and Foreign Commerce and not the Committee on the Library. Volume **VII**, section **1812**.
- Legislation relating to the construction of bridges over boundary streams between the United States and foreign countries have been reported by the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1811**.
- Navigation of International boundary streams and the construction of aids thereto have been considered by the Committee on Rivers and Harbors. Volume **VII**, section **1843**.
- Legislation relating to establishment and operation of Federal Reserve Banks, including authorization of construction of Federal Reserve bank buildings, belongs within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1793**.

#### (2) As related to General Appropriation Bills.

- The enactment establishing an institution was held not to authorize construction of a new building therein. Volume **VII**, section **1267**.
- Appropriations for the improvement of an Indian reservation were held to be authorized if for construction of roads within the reservation, and unauthorized if for construction of roads beyond the reservation. Volume **VII**, section **1221**.
- Law limiting the labor of inmates to duties necessary for the construction and maintenance of an institution was held not to authorize an appropriation for construction of additional buildings for the institution. Volume **VII**, section **1267**.
- Statutory direction to establish a naval station was construed as authorizing the paving of streets and erection of warehouses as incidental thereto. Volume **VII**, section **1232**.
- An appropriation for the construction of national-park and national-monument roads including necessary bridges was held to be sanctioned by law. Volume VII, section 1218.
- A proposition to authorize the construction of vessels for the Navy was held to involve legislation. Volume **VII**, section **1440**.
- Overruling a former decision, the construction of a submarine cable in extension of one already laid was held to be in continuation of a public work. Volume **VII**, section **1348**.
- An appropriation for the construction of public bridges in the District of Columbia was held to be the continuation of a public work. Volume **VII**, section **1389**.
- A proposition for the construction of a public bathing beach in the District of Columbia was ruled out of order as proposing legislation, but an appropriation to provide bathing facilities in a public park in the District was held to be in order as a continuation of work in progress. Volume **VII**, section **1390**.
- An appropriation for construction of bridges on Indian reservations was held not to be in continuation of work in progress. Volume **VII**, section **1385**.
- The construction of a road, although in extension of roads already built, was held not to be in continuation of a public work. Volume **VII**, section **1150**.
- The construction of a new building at a military post was held not to be in continuation of a public work. Volume **VII**, section **1354**.
- Provision for the construction of a new bathhouse at the Naval Academy was held not to be in order in an appropriation bill as a continuation of a public work. Volume **VII**, section **1356**.
- The construction of a bridge on an Indian reservation was held not to be a work in progress justifying an appropriation on an appropriation bill. Volume **VII**, section **1341**.

### CONSULAR COURTS.

Bills creating courts of the United States in foreign countries are within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4167**.

### CONSULAR SERVICE.

- The general affairs of the consular service and the acquisition of land and buildings for legislations in foreign capitals are within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4163**.
- The general affairs of the Consular Service and the acquisition of land and buildings for legations in foreign capitals are within the jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1879**.
- An appropriation for transportation and subsistence of diplomatic and consular officers en route to and from their posts was held to be in order on an appropriation bill. Volume **VII**, section **1251**.
- While estimates by Secretary of State of appropriations for acquisition of sites and buildings for diplomatic and consular establishments are provided for by law, the submission of such estimate is not a condition precedent to appropriation by Congress, and an appropriation bill. Volume **VII**, section **1255**.

#### CONSULTATION.

In the Senate sitting for impeachment trials the doors may be closed for consultation on motion put and carried. Volume **III**, section **2095**.

# CONTEMPTS.

- (1) Not defined.
- (2) Immunity of Members for acts concerning.
- (3) Power to punish for.
- (4) Members in.—For assaults in the House.
- (5) Members in.—For assaults in Committee of the Whole.
- (6) Members in.—For disorderly words, etc.
- (7) Acts against Members or the House.
- (8) Disturbance of House, arrest of its officer, etc.
- (9) Witnesses in.
- (10) Refusal to produce papers.
- (11) Cases of witnesses certified to the district attorney.
- (12) Method of investigating cases of, among Members.
- (13) Procedure generally.
- (14) Arrests for.—Order of, warrant, etc.
- (15) Arrests.—Instances of.
- (16) Arraignments for.—General practice.
- (17) Arraignments for.—Counsel for respondent.
- (18) Arraignments for.—Respondent answers in writing.
- (19) Arraignments for.—Oral answers sometimes permitted.
- (20) Arraignments for.-Examination of witnesses.
- (21) Imprisonment for.—House has power to provide.
- (22) Imprisonment for.—Instances of, by the House.
- (23) Imprisonment for.—Instances of, by the Senate.
- (24) Imprisonment for.—Release by discharge, etc.
- (25) Imprisonment for.-Release by habeas corpus.
- (26) Methods of purging of.
- (27) In general.
- (1) Not Defined.
  - It was found inexpedient to define the offense of contempt of the House by law and provide a punishment. Volume II, section 1598.

### (1) Not Defined—Continued.

- In the Nugent case in 1848 the court held that the Senate and House were the sole judges of their own contempts. Volume II, section 1640.
- Argument that the parliamentary law as to contempt does not apply to the House. Volume II, section 1619.
- The question of privilege arising from the duel between Jonathan Cilley and William J. Graves. Volume II, section 1644.
- The President by message complained to the House that his Secretary, immediately after delivering a message to the House, had been assaulted in the Capitol. Volume II, section 1615.

### (2) Immunity of Members for Acts Concerning.

- In a case where the House has the right to punish for contempt its officers may not be held liable for the proper discharge of ministerial functions in connection therewith. Volume **III**, section **1713.**
- In the case of Kilbourn v. Thompson the court affirmed the immunity of Members of the House from prosecution on account of their action in a case of alleged contempt. Volume **III**, section **2675**.
- The House has assumed the expenses incurred by Members and officers in defended suits brought by persons punished by the House for contempt. Volume **III**, sections **1716**, **1717**.
- A committee having summoned a Member to testify as to statements made by him in debate, he protested that it was an invasion of his constitutional privilege. Volume VI, section 537.
- Instance wherein a Member declined to obey a summons to appear and testify before a committee of the House. Volume **VI**, section **537**.
- A committee asserted the power of the House to arrest and imprison recalcitrant Members in order to compel obedience to its summons. Volume **VI**, section **537**.

### (3) Power to Punish for.

- Decision by the Supreme Court on the power of the House to punish for contempt. Volume VI, section 534.
- Decision of the Supreme Court affirming the right of the House to punish John Anderson for contempt. Volume II, section 1607.
- Instance in which the House authorized an investigation of purported violations of its privileges and its power to punish for contempt. Volume **VI**, section **531**.
- The House is without constitutional jurisdiction to punish summarily for contempt in certain cases. Volume VI, section 534.
- The attempt in 1876 to punish Hallet Kilbourn for declining to testify before a committee resulted in a decision of the Supreme Court denying that the House has an unlimited power to punish for contempt of its authority. Volume **II**, section **1611**.
- The power of the House to punish for contempt is limited to the cases expressly defined by the Constitution. Volume II, section 1611.
- While power to punish contempt is not expressly granted to Congress by the Constitution, it has the implied power to preserve itself and to deal by way of contempt with direct obstruction to its legislative duties. Volume **VI**, section **534**.
- In the Kilbourn case the court held that no witness could be punished for contumacy except in an inquiry which the House has power to make. Volume **II**, section **1611**.
- In 1894 the power of punishing for contempt was fully discussed in the District court of appeals. Volume II, section 1613.
- In the Chapman case the Supreme Court held that the power to punish for contempt remains with each House in cases to which its power properly extends. Volume **II**, section **1614**.

### CONTEMPTS—Continued.

# (3) Power to Punish for—Continued.

- In the Irwin case the House asserted its authority as grand inquest of the Nation to investigate, with the attendant right of punishment for contempt, in case of offenses in a preceding Congress. Volume **III**, section **1690**.
- The House has discussed but not settled the question as to its power to compel a Member to accompany it without the Hall on an occasion of ceremony. Volume II, section 1139.
- An instance wherein the House turned over to the jurisdiction of the courts an offender guilty of contempt. Volume **II**, section **1629**.
- The House ordered spread on its Journal a paper in which Samuel Houston protested against the right of the House to punish him for contempt. Volume **II**, section **1619**.
- The right to coerce the attendance of witnesses in an inquiry for legislative purposes was discussed in the Hyatt case. Volume **III**, section **1722**.
- Discussion of the theory that the House has the inherent power to punish for contempts wherever committed. Volume II, section 1615.
- Discussion by Jefferson as to the inherent power of the House to punish for contempt without prior sanction of law. Volume II, section 1597.
- The implied power to punish for contempt is limited to imprisonment and such imprisonment may not extend beyond the session of the body in which the contempt occurred. Volume **VI**, section **534**.
- Reference to English precedents as to power to punish for contempts. Volume II, section 1627.
- Discussion of the right of the House to punish for contempt, with references to English precedents. Volume III, section 1667.
- The power to punish contempt vested in the House of Commons is not conferred by the Constitution upon Congress. Volume **VI**, section **534**.
- Discussion as to the right of the House to punish for a contempt not committed in its actual presence. Volume II, section 1619.
- The Senate has power when acting in a case within its jurisdiction to punish all contempts of its authority. Volume II, section 1640.
- The Senate, sitting on impeachment trials, has authority to enforce obedience to its orders, writs, judgments, etc., punish contempts, and make lawful orders and rules. Volume III, section 2158.
- Discussion of the power of the House to issue a general warrant. Volume II, section 1606.
- Discussion of the power of investigation possessed by Congress in relation to the individual's right of privacy. Volume III, section 1766.
- Discussion of the power of the House to punish for a breach of its privileges. Volume II, section 1606.

# (4) Members in.—For Assaults in the House.

Punishment of Members for contempt. Volume II, sections 1641-1665.

- The parliamentary law as to treatment of Members between whom warm words or an assault have passed. Volume II, section 1641.
- From Members between whom warm words or an assault has passed on the floor, the House has exacted apologies. Volume II, sections 1646, 1647.
- After their affray on the floor, Messrs. Lyon and Griswold were required to pledge themselves before the Speaker to keep the peace during the season. Volume **II**, section **1643**.
- The House, after declining to expel, censured a Member for contempt in assaulting another Member for words spoken in debate. Volume II, section 1656.
- Three Members of the House were ordered to the bar of the House to answer for a contempt of privilege in being present at and assisting in an assault between two other Members. Volume **II**, section **1654**.
- The House has frequently allowed personal difficulties arising in debate, and even violent assaults, to pass without notice, the Members concerned making apologies either personally or through other Members. Volume **II**, sections **1658–1662**.

# INDEX-DIGEST

### CONTEMPTS—Continued.

# (4) Members in.—For Assaults in the House—Continued.

- For unparliamentary language and an assault two Senators were declared in contempt and later were censured. Volume II, section 1665.
- The President pro tempore of the Senate declined to take the responsibility of directing the Secretary to omit from the call of the yeas and nays the names of two Senators who had been declared in contempt. Volume **II**, section **1665**.
- Two Senators, declared by the Senate to be in contempt, were allowed to speak only after permission had been given by the Senate. Volume II, section 1665.
- Two Senators having been declared in contempt, a question was raised as to the right to suspend their functions as Senators, including their right to vote, but was not decided. Volume **II**, section **1665**.

# (5) Members in.—For Assaults in Committee of the Whole.

- Two Members having created disorder in Committee of the Whole, the Speaker took the chair and restored order, whereupon the committee rose and the House adjourned before taking action on the disorder. Volume **II**, section **1657**.
- Two Members having created disorder in Committee of the Whole by an encounter, the Speaker took the chair and restored order, and the House immediately referred the subject to a select committee. Volume **II**, section **1650**.
- Two Members having assaulted one another in Committee of the Whole, the House appointed a committee of inquiry, although the two Members had severally explained to the House and reconciled their quarrel. Volume **II**, section **1651**.
- Warm words and an assault having passed between two members in Committee of the Whole, The House required them to apologize "for violating its privileges and offending its dignity." Volume II, section 1648.
- Two Members having assaulted one another in Committee of the Whole, the House declined to permit the committee to resume its sitting until a committee to investigate the facts of the disorder had been appointed. Volume **II**, section **1649**.
- For an assault during debate in Committee of the Whole the House, after expulsion had been suggested, exacted apologies from a Member. Volume **II**, sections **1650**, **1657**.
- An assault occurring between two Members in Committee of the Whole, the committee rose and the Speaker restored order before receiving the report. Volume II, section 1652.
- Members who had committed as assault in Committee of the Whole apologized to the House, although the chairman of the committee had made no report of the occurrence. Volume II, section 1652.
- Although a breach of privilege occur in Committee of the Whole, it yet relates to the dignity of the House and is so treated. Volume II, section 1657.
- An apology of Members for an assault committed in Committee of the Whole was not placed in the Journal. Volume II, section 1652.

### (6) Members in.—For Disorderly Words, etc.

- The rule requiring words spoken out of order to be taken down at once does not apply to an occurrence of disorder constituting a breach of privilege. Volume **II**, section **1657**.
- A proposition to censure a Member for presenting a petition purporting to come from slaves failed after long discussion. Volume IV, section 3342.
- For defying and insulting the Chairman of the Committee of the Whole the House declared Sherrod Williams in contempt and liable to censure. Volume **II**, section **1653**.
- Report of a committee holding in contempt of the House a Member who had permitted the dissemination of letters in his name reflecting upon the honor and integrity of Members of the House. Volume **VI**, section **400**.
- The House considered but did not act on propositions to expel or censure a Member who had published in a newspaper an article alleged to be in violation of the privileges of the House. Volume **II**, section **1245**.

#### CONTEMPTS—Continued.

### (6) Members in.—For Disorderly Words, etc.—Continued.

- An insult to the Speaker has been held to raise a question of privilege not governed by the ordinary rule about taking down disorderly words as soon as uttered. Volume **II**, section **1248**.
- A Member having used words insulting to the Speaker, the House on a subsequent day and after other business had intervened, censured the offender. Volume **II**, section **1248**.
- A charge of general corruption in the Government made in the Senate does not so reflect on the House as to raise a question of privilege. Volume **III**, section **2658**.
- The publication by a Member of alleged false and scandalous charges against the House and its Members, which he also reiterated in debate, was held to involve a question of privilege. Volume III, section 2637.
- An alleged offense against the dignity of the House and the participation of a Member therein was held to constitute a question of privilege. Volume **III**, section **2642**.
- A proposition for the punishment of a Member is presented as a question of privilege. Volume II, section 1254.
- A proposition to censure a Member for violating the rules of the House involves a question of privilege. Volume **III**, section **2651**.
- A proposition relating to the expulsion of a Member presents a question of privilege which supersedes the regular order of business. Volume **III**, section **2648**.
- The previous question may be moved on a proposition to censure a Member, although the effect of it might be to prevent him from making explanation or defense. Volume **V**, section **5459**.
- A resolution for the investigation of an alleged assault of one Member on another at a place outside of the Capitol was admitted as of privilege. Volume **II**, section **1645**.

# (7) Acts Against Members or the House.

- Challenge of a Member by a Senator in 1796 was determined to be a breach of the privileges of the House. Volume III, section 2677.
- Question as to the right of the House to interfere for the protection of Members who without the Hall get into difficulties disconnected with their official duties (footnote). Volume III, section **2678.**
- An assault upon a Member within the walls of the Capitol when the House was not in session was deemed a breach of privilege, although it arose from a cause not connected with the Member's representative capacity. Volume **II**, section **1624**.
- An assault upon a Member of the House for words spoken in debate is a breach of its privileges and a contempt of the House. Volume **VI**, section **332**.
- Assault committed on a Member for words spoken in debate constitutes a contempt of the House in which he is then sitting although the words may have been spoken in a prior House. Volume **VI**, section **332**.
- A citizen having assaulted a Member for words spoken in debate, the House arrested, arraigned, and censured him. Volume VI, section 333.
- After debate the House ordered a warrant to issue for arrest of a person who had violated its privileges by assaulting a Member. Volume **VI**, section **332**.
- On the evidence of Members who in their places gave information of attempts to bribe them, the House issued an order for the arrest of the person charged with the offense. Volume **II**, section **1599**.
- A citizen having attempted to bribe a Member, the House arrested, tried, and punished him. Volume II, section 1606.
- Is an attempt to bribe a Members at a place other than the seat of government, and before he has taken his seat, a breach of privilege? Volume **II**, section **1603**.
- Discussion of the offense of questioning a Member "in any other place" for words spoken in debate. Volume II, section 1655.
- For publications affecting the reputations of Members reporters have been expelled from the House. Volume II, sections 1636, 1637.

- (7) Acts Against Members or the House—Continued.
  - The House arrested and arraigned at the bar a newspaper reporter for alleged statements reflecting on the integrity of a Member. Volume II, section 1635.
  - A resolution to investigate the failure of the Post-Office Department to remove a postmaster charged with an attempt to influence a Member corruptly was held not to present a question of privilege. Volume III, section 2688.
  - The Senate requested the Executive to prosecute William Duane for defamation of the Senate. Volume II, section 1604.
  - The attack of Matthew Lyon on Roger Griswold in 1798. Volume II, sections 1642, 1643.
  - A protest by the minister of a foreign power against proposed action of the House was held to be an invasion of privilege. Volume II, section 1592.
  - An "absurd and purposeless" anonymous letter proposing a corrupt bargain to a Member of the House was held by a committee of the House to create no breach of privilege. Volume III, section **2702**.
  - For attempting to bribe a Member John Anderson was censured by the Speaker at the bar of the House. Volume II, section 1606.

# (8) Disturbance of House, Arrest of its Officer, etc.

- The arrest by a civil magistrate of an officer of the House for an act performed in the service of the House was deemed a high breach of privilege. Volume **II**, section **1605**.
- A person who had wounded one of the police of the Capitol was by the House committed to the custody of its Sergeant-at-Arms while a committee was instructed to investigate. Volume II, section 1651.
- An assault upon the clerk of a committee within the walls of the Capitol was held to be a breach of privilege. Volume II, section 1629.
- One reporter having assaulted another in the presence of the House, punishment for breach of privilege was inflicted. Volume II, section 1630.
- A spectator in the gallery having created disturbance, the Speaker ordered his arrest. Volume II, section 1605.
- To obviate the necessity of clearing the galleries the Senate authorized the Sergeant-at-Arms to arrest any person disturbing the proceedings. Volume **V**, section **7311**.
- For improper conduct in connection with legislation reporters have been expelled from the House. Volume II, sections 1638, 1639.

### (9) Witnesses in.

- For testifying falsely before a congressional committee of investigation a witness was certified to the district attorney and indicted by a Federal grand jury. Volume **VI**, section **355**.
- The statutes provide that a person summoned as a witness who fails to appear or refuses to testify shall be punished by fine or imprisonment. Volume **III**, section **1769**.
- A statute penalizes recalcitrancy of witnesses summoned to testify before either House or any committee of either House. Volume **VI**, section **335**.
- The power of the Senate to require testimony of witnesses is in no wise inferior to that exercised by a court of justice and includes under comparable circumstances the power to compel attendance. Volume **VI**, section **348**.
- No witness is privileged to refuse to testify when examined by the House or its committees on the ground that his testimony would disgrace himself. Volume III, section 1769.
- Witnesses summoned to testify may not excuse themselves under the plea that their testimony would compromise them. Volume VI, section 335.
- The fact that testimony sought by a committee of the House might militate against the interest of the witness in a pending suit was held not to excuse him from supplying information properly within the scope of the inquiry. Volume **VI**, section **338**.
- A witness may rightfully refuse to answer where the committee exceeds its power or where questions submitted are not pertinent to the matter under inquiry. Volume VI, section 342.

#### **CONTEMPTS**—Continued.

- (9) Witnesses in—Continued.
  - Witnesses having refused to answer questions not contemplated in the resolution authorizing the inquiry, the committee formally denied to insist. Volume VI, section 352.
  - It is assumed that the Senate will deal with a witness in accordance with recognized rules and discharge him from custody upon proper assurance that he will appear to testify when required. Volume **VI**, section **349**.
  - After consideration a committee concluded that an official threatened with impeachment was not in contempt for declining to be sworn as a witness or to produce documentary evidence. Volume III, section 1699.
  - It is not essential that a resolution authorizing an investigation of the conduct of Senators shall specify censure or expulsion in order that the Senate may constitutionally compel testimony. Volume II, section 1614.
  - In 1860 the Senate looked to House precedents in dealing with a witness in contempt. Volume III, section 1724.
  - In the latest practice a committee, in reporting the contempt of a witness, shows that the testimony required is material and presents copies of the subpoena and return. Volume III, section 1701.
  - A committee, in reporting the contumacy of a witness, included a transcript of the testimony so as to show in what the contempt consisted. Volume **III**, section **1671**. Volume **VI**, section **336**.
  - In reporting the contumacy of a witness the committee appended to their report extracts from the examination showing the circumstances. Volume **III**, section **1694**.
  - A report of an investigating committee, in the form of a letter to the Speaker relating to contempt of a witness, was presented as a question of privilege. Volume **III**, section **1697**.
  - A telegram from the chairman of a committee making investigations in a distant place, addressed to the Speaker and on the subject of contumacious witnesses, was held in order on a communication of high privilege. Volume **III**, section **1799**.
  - Counsel for a contumacious witness, present at the examination and transgressing the bounds of propriety, was admonished. Volume VI, section 336.
  - A person before a committee declining to give evidence, the committee tendered him oaths as a witness, which he refused. Volume **III**, section **1699**.
  - A Senate committee, with authority to take testimony in the recess between two sessions of the same Congress, was yet unable to compel testimony from a recalcitrant witness. Volume III, section 1837.
  - Discussion of the privilege of a witness summoned to testify before a committee of the House. Volume III, section 1779.

### (10) Refusal to Produce Papers.

- In 1876, after examination and discussion, the House declared its right, through a subpoena duces tecum, to compel the production of books, papers, and especially telegrams. Volume III, section 1812.
- The general authority of the House to compel testimony and the production of papers in an investigation, and the relation of this right to the rights of individuals to privacy in business affairs, were discussed in 1837. Volume **III**, section **1733**.
- For declining to testify or to obey a subpoena duces tecum commanding him to produce certain papers to be used in impeachment proceedings against himself, George F. Seward was arraigned for contempt. Volume III, section 1699.
- In 1877 the House, in the course of an investigation of the recent Presidential election, compelled the production of telegrams by an employee of the company having actual custody of them. Volume III, section 1696.
- In 1860 a proposition to arrest a Government official for refusing to produce a paper which he declared to be entirely private in its nature was abandoned after discussion. Volume III, section 1683.

# (10) Refusal to Produce Papers—Continued.

- In 1834 the directors of the bank of the United States resisted the authority of the House to compel the production of books of the bank before an investigating committee. Volume III, section 1732.
- An official of a telegraph company not being in actual possession of dispatches demanded by the House, proceedings for contempt were discontinued. Volume **III**, section **1697**.

### (11) Cases of Witnesses Certified to the District Attorney.

- The Speaker, without order of the House and under the law, certifies the case of a contumacious witness to the district attorney, but the Journal may contain no record of his act. Volume III, section 1691.
- Reference to the circumstances attending the enactment of the law for punishing contumacious witnesses. Volume III, section 1686.
- The Journal did not record the Speaker's act in certifying the Walcott case to the district attorney. Volume III, section 1672.
- Although the House imprisoned Walcott for contempt, the Speaker also certified the case to the district attorney in pursuance of law. Volume III, section 1672.
- A witness having refused to answer certain questions propounded to him by a special committee of the Senate duly authorized to investigate the subject of inquiry, the Senate issued a warrant for his arrest and certified its committee's report of the circumstances to the district attorney. Volume **VI**, section **346**.
- An instance where in the Speaker announced that he had certified to the district attorney the case of a contumacious witness. Volume **III**, section **1686**.
- For declining to testify or to obey a subpoena dues tecum commanding him to produce certain papers, Harry F. Sinclair was certified to the district attorney for contempt. Volume **VI**, section **336**.
- The Journal contains no reference to the act of the Speaker in certifying the case of the witness Kilbourn to the district attorney. Volume **II**, section **1609**.
- In 1894 the certification of alleged cases of contempt before a Senate committee was made without action of the Senate declaring the witnesses in contempt. Volume II, section 1612.
- While certification of a contumacious witness to the district attorney for contempt is administrative, a motion authorizing certification has been admitted. Volume VI, section 336.
- The House sometimes transmits to the courts reports in regard to witnesses who have apparently testified falsely. Volume III, sections 1780, 1781.
- A witness giving contradictory testimony while under order for arrest for refusing to answer questions propounded by a committee of inquiry, the Senate vacated the order and referred the case to the district attorney. Volume **VI**, section **345**.
- A witness refusing to testify before a committee of the Senate was indicted and tried in the district court. Volume VI, section 337.

#### (12) Method of Investigating Cases of, Among Members.

- An assault by one Member of another for words spoken in debate was made the subject of an investigation by a select committee. Volume II, section 1655.
- A committee having general authority to examine and recommend in relation to an assault between two Members was held to have authority also to recommend censure of other Members implicated. Volume II, section 1656.
- Members who have been concerned in a dual which resulted in the death of a Member were permitted to attend and cross-examine witnesses during the investigation. Volume II, section 1644.
- A proposition to investigate as to duels occurring on account of words spoken in debate was admitted as a question of privilege. Volume III, section 2679.
- The intervention of other business does not prevent the House from taking up and dealing with a breach of privilege (footnote). Volume II, section 1647.

### CONTEMPTS—Continued.

- (12) Method of Investigating Cases of, Among Members-Continued.
  - Instance wherein testimony as to a difficulty between two Members was heard in Committee of the Whole. Volume II, section 1642.
  - The House having ordered a Member to be censured, he was allowed by unanimous consent to make explanation before the execution of the order. Volume II, section 1656.
  - A Member against whom a resolution of censure was pending addressed the House without permission being asked or given. Volume **II**, section **1253**.
  - While the House was investigating a difficulty between two Members it declared that it would be considered a high breach of privilege if either should enter into a personal contest pending decision. Volume II, section 1642.
  - Pending consideration of a question of contempt the Speaker admitted as privileged a resolution relating to the existence of the committee which suggested the proceedings. Volume III, section 1685.

### (13) Procedure Generally.

- Each House of Congress has power through its own process to summons a private individual before one of its committees to give testimony which will enable it the more efficiently to exercise its constitutional legislative function. Volume **VI**, section **342**.
- The investigation of a breach of the privilege of the House was committed to a select committee appointed by the Speaker. Volume **VI**, section **332**.
- A committee of investigation decided that the powers granted by the resolution authorizing its appointment did not extend to questions propounded in the course of the inquiry and laid the transcript of the record before the Senate. Volume **VI**, section **352**.
- The same presumption of regularity attaches to action by the Senate in directing the arrest of a recusant witness that applies to the proceedings of the courts. Volume VI, section 349.
- It is presumed that in the eliciting of testimony the Senate will observe all constitutional restraints. Volume VI, section 347.
- A witness having declined to attend and produce documents, the Senate by resolution ordered his arrest. Volume **VI**, section **339**.
- A witness contumacious before a committee is not given a second opportunity in the committee before the House orders his arrest for contempt. Volume III, section 1671.
- A person who had failed to respond to a summons was arrested and arraigned, and his excuse being satisfactory the House ordered that he be discharged when he should have testified. Volume III, sections 1674, 1675.
- The House having ordered the arrest of a person who had failed to obey a subpoena from a committee, and who later made explanation, an order was passed discharging him without arraignment. Volume **III**, section **1691**.
- The House declined to release Samuel Houston on bail pending his trial by the House for contempt. Volume II, section 1618.
- Form of subpoena served on a Member of the House. Volume VI, section 537.
- Form of subpoena duces tecum issued by order of the Senate. Volume VI, section 336.
- Subpoenas issued by a committee of the Senate summoning witnesses to testify in an investigation authorized by the Senate are as if issued by the Senate itself. Volume **VI**, section **341**.
- A discussion as to whether or not the principles of the procedure of the courts should be followed in action for expulsion. Volume **II**, section **1264**.
- Discussion as to whether or not the principles of the procedure of the courts should be followed in action for censure. Volume II, section 1255.
- It is not essential that a resolution authorizing an investigation of the conduct of Senators shall specify censure or expulsion in order that the Senate may constitutionally compel testimony. Volume II, section 1614.
- The respondent retired while the House deliberated on the mode of procedure in a case of contempt. Volume III, section 1668.

(13) Procedure Generally—Continued.

- The statutes provide that the fact of a witness' contumacy shall be certified by the Speaker under seal of the House to the district attorney of the District of Columbia. Volume III, section 1769.
- The Senate requested the Executive to prosecute William Duane for defamation of the Senate. Volume II, section 1604.
- The House appointed a Committee of Privileges to determine the procedure in the Anderson contempt case. Volume II, section 1606.
- Deputies with authority to execute warrants may be appointed by the Sergeant at Arms under a standing order of the Senate. Volume VI, section 341.
- Censure inflicted by the Speaker on a citizen and his apology to the House appear in full in the Journal. Volume VI, section 333.

# (14) Arrests for.—Order of, Warrant, etc.

- A warrant for the arrest of a recalcitrant witness may issue without previous subpoena where service on the witness is a question of doubt. Volume **VI**, section **348**.
- In providing for the arrest of a recalcitrant witness it is unnecessary for the Senate in inditing the resolution to determine whether the testimony sought and refused was pertinent to the inquiry. Volume **VI**, section **347**.
- By direction of the House, the Speaker issued and the Sergeant at Arms served a warrant for the arrest of a person charged with contempt of the House. Volume **VI**, section **532**.
- In ordering the arrest of a witness for contempt the House embodied in a preamble the report of the committee showing the alleged contempt. Volume **III**, section **1701**.
- The House held valid a report transmitted by telegraph from an investigating committee and ordered the arrest of a person for contempt on the strength of it. Volume III, section 1695.
- It was not thought necessary that mileage and fees should be tendered a witness before arresting him for contempt in declining to answer. Volume **III**, section **1701**.
- An early discussion as to form of resolution ordering the arrest of a contumacious witness. Volume III, section 1714.
- A subpoena having been served by a deputy Sergeant-at-Arms, a certificate of his appointment should accompany a report requesting arrest of the witness for contempt. Volume III, section 1701.
- Form of warrant and return in case of arrest of a witness for contumacy. Volume III, section 1671.
- In the Walcott case the House provided that the resolution ordering him to be taken into custody should be a sufficient warrant. Volume **III**, section **1671**.
- Verbal return of the Sergeant-at-Arms on presenting a witness under arrest for contempt. Volume III, section 1697.
- The order of arrest sometimes specifies that it shall be made either by the Sergeant-at-Arms or his special messenger. Volume **III**, section **1688**.
- Form of warrant signed by the President of the Senate for taking William Duane into custody. Volume II, section 1604.
- Form of warrant and return used by the Senate in compelling the attendance of witnesses. Volume III, section 1702.
- A joint committee has ordered a contumacious witness into custody. Volume III, section 1720.
- A question as to issuing a warrant for the arrest of a person who has avoided a summons by seeking a foreign country. Volume **III**, section **1805**.

#### (15) Arrests.—Instances of.

The contempt cases of Randall and Whitney in 1795. Volume **II**, sections **1599–1603**. The case of Nathaniel Rounsavell, a recalcitrant witness, in 1812. Volume **III**, section **1666**. The contempt case of John Anderson before the House in 1818. Volume **II**, sections **1606**, **1607**.

- (15) Arrests.—Instances of—Continued.
  - For misappropriation of funds the House arrested its Clerk and arraigned him at the bar. Volume I, section 287.
  - In 1837, for refusing to obey the subpoena of a committee, Reuben M. Whitney was arrested and tried at the bar of the House. Volume **III**, section **1667**.
  - In 1857 the House arrested and arraigned at its bar Joseph L. Chester, a contumacious witness. Volume III, section 1670.
  - In 1858 the House arrested and arraigned J. D. Williamson for contempt in declining to respond to a subpoena. Volume **III**, section **1673**.
  - James W. Simonton, a witness before a House committee, was arrested and arraigned at the bar for declining to answer a material question. Volume **III**, section **1669**.
  - The case of Lovell H. Rousseau, in contempt of the House in 1866. Volume II, sections 1655, 1656. The case of Charles W. Wooley, in contempt of the House in 1868. Volume III, sections 1685,

1686.

- The case of E. W. Barnes, in contempt of the House in 1877. Volume III, sections 1695, 1696. The case of Hallet Kilbourn, a contumacious witness in 1876. Volume II, sections 1608–1611.
- The Senate case of Elverton R. Chapman, a contumacious witness in 1894. Volume II, sections 1612-1614.
- The case of Patrick Woods, in contempt of the House in 1870. Volume II, sections 1626-1628.
- Instances wherein the House has ordered arrests which do not appear to have been made. Volume III, sections 1707-1711.
- Various instances of arrest for contempt of the Senate. Volume III, sections 1703-1706.
- The Kansas committee of 1856 was empowered to send for persons and papers, and to arrest and bring before the House any witnesses in contempt. Volume **III**, section **1752**.

#### (16) Arraignment for.—General Practice.

- In 1795 the House decided to hear the case of a person arrested for contempt at the bar rather than by a select committee. Volume **II**, section **1602**.
- A person under arrest for contempt is arraigned before being required to answer. Volume III, section 1685.
- The House declined to commit to custody an alleged contumacious witness until he had been arraigned and answered at the bar of the House. Volume **III**, section **1689**.

Form of arraignment of a recalcitrant witness at the bar of the House. Volume **III**, section **1669**. Form of arraignment of Randall and Whitney in 1795. Volume **II**, section **1600**.

Form of arraignment adopted in the case of Williamson. Volume III, section 1673.

Form of arraignment adopted in the Wolcott case. Volume III, section 1671.

- Form of proceedings at the trial of William Duane at the bar of the Senate. Volume II, section 1604.
- Form of proceedings at the arraignment and censure of Charles C. Glover. Volume **VI**, section **333**. The Speaker held that Members might not confer with a respondent arraigned at the bar of the House. Volume **VI**, section **333**.
- In 1795 proceedings against persons in contempt were taken in accordance with recommendations by a select committee on privileges. Volume **II**, section **1000**.
- An instance wherein a person was arraigned at the bar without a previous order of the House fixing the form of procedure. Volume **III**, section **1689**.
- For permitting a Member under arrest to escape, the Doorkeeper was arraigned at the bar of the House. Volume I, section 291.

- (16) Arraignment for.—General Practice—Continued.
  - A person arraigned at the bar of the House must be dealt with in strict accordance with the terms of the resolution ordering his arrest and arraignment. Volume **II**, section **1635**.
  - Instance wherein the House amended its charges against a person already arraigned for contempt. Volume II, section 1600.
  - The House ordered that Whitney, under arrest for contempt, should be furnished with a copy of the report as to his alleged contempt before arraignment. Volume **III**, section **1667**.
  - For the trial of Samuel Houston for contempt a committee on privileges reported on a method of procedure. Volume II, section 1617.
  - The House declined to permit Samuel Houston, on trial at its bar for contempt, to challenge the right of a Member to sit in the trial. Volume **II**, section **1617**.
  - A person on trial at the bar of the House for contempt was given permission to examine witnesses. Volume III, section 1668.
  - The respondent retired while the House deliberated on the mode of procedure in a case of contempt. Volume III, section 1668.
  - A person on trial at the bar of the Senate was to be present at the arraignment and examinations, but to retire during deliberations. Volume II, section 1604.
  - A contumacious witness should not be proceeded against for contempt, either before the House or under the law, until he has been arraigned and answered at the bar of the House. Volume III, section 1685.
  - In the Woolley case the House did not furnish to the respondent a copy of the report of the committee at whose suggestion he was arraigned. Volume **III**, section **1685**.
  - Persons in contempt for declining to testify or obey a subpoena have frequently given their testimony and been discharged without arraignment before the House. Volume III, sections 1676– 1682.
  - Samuel Houston, arrested for a breach of privilege, was arraigned at the bar of the House, informed of the charge, and informed that he might summon witnesses and employ counsel. Volume **II**, section **1616**.

The witness Kilbourn was arraigned without previous adoption of a form. Volume II, section 1608.

#### (17) Arraignments for.—Counsel for Respondent.

- In the resolution ordering the arrest and arraignment of Whitney the House at the same time gave him permission to have counsel. Volume **III**, section **1667**.
- In 1812 the opinion of the House seems to have been against permitting counsel to a contumacious witness arraigned at the bar of the House (footnote). Volume **III**, section **1666**.
- A person having been arrested for contempt a communication from his counsel was laid before the House. Volume **III**, section **1695**.
- The House denied to Kilbourn the services of counsel at his arraignment for contempt. Volume II, section 1608.
- A witness arraigned for contempt was accompanied by his counsel, but his request that he be heard by counsel was granted only to the extent of being permitted to respond in writing. Volume **III**, section **1696**.
- William Duane, on trial at the bar of the Senate for contempt, was allowed counsel under certain conditions. Volume II, section 1604.

#### (18) Arraignments for.—Respondent Answers in Writing.

- A witness having responded orally when arraigned for contempt it was required that the answer be in writing. Volume **III**, section **1684**.
- Instance wherein the answer of a person arraigned for contempt was in writing but not sworn to and not recorded in the Journal. Volume **III**, section **1687**.

- (18) Arraignments for.—Respondent Answers in Writing—Continued.
  - Being arraigned for contempt George F. Seward presented a written statement signed by himself and counsel, but not attested, and this answer appears in full in the Journal. Volume III, section 1699.
  - In the Wolcott case the respondent when arraigned presented two answers, each in writing, sworn and subscribed, one of which appears in the Journal, while the other does not. Volume **III**, section **1671**.
  - A witness arraigned for contempt, having in his answer questioned the power of the House, was permitted to file an amended answer, which was printed in full in the Journal. Volume **III**, section **1673**.
  - The answers at the arraignment in the Woolley case were in writing, and one was sworn to, but neither appears in the Journal. Volume **III**, section **1685**.
  - In an arraignment in 1877 the answer of the respondent prepared by his counsel was attested. Volume III, section 1696.
  - Several persons arraigned at the bar together for contempt made an answer in writing and singed but not sworn to. Volume **III**, section **1698**.
  - A person arraigned for contempt submitted a statement in writing, which did not appear in full in the Journal. Volume **II**, section **1635**.
  - A person arraigned at the bar for contempt was permitted to amend his answer. Volume III, section 1696.
  - The written and sworn answer on a witness arraigned for neglecting a summons did not appear in the Journal. Volume III, sections 1674, 1675.
  - When arraigned the witness Kilbourn submitted a written, unsworn answer, which does not appear in the Journal. Volume II, section 1609.
  - A contumacious witness arraigned at the bar of the House was required to answer in writing and under oath. Volume **III**, section **1670**.

# (19) Arraignment for.—Oral Answer Sometimes Permitted.

- An officer of the House being arraigned for neglect of duty, it was voted that he might answer orally. Volume **I**, section **291**.
- The Clerk being arraigned to answer charges, leave was given him to address the House. Volume I, section 287.
- The Journal recorded the substance of the oral answer of an officer of the House arraigned at the bar for neglect of duty. Volume **I**, section **291**.
- The Clerk being arraigned and addressing the House in his defense, the Journal merely records the fact. Volume I, section 287.
- A witness arraigned at the bar of the House for contempt was permitted to answer orally. Volume III, section 1699.
- A witness arraigned for contempt answered orally and without being sworn. Volume III, section 1701.
- A witness arraigned at the bar for contempt and having already submitted his written answers was allowed by unanimous consent to make a verbal statement. Volume III, section 1686.
- In the Irwin case the respondent, on being arraigned, made an oral, unsworn answer, which does not appear in the Journal. Volume **III**, section **1690**.
- An instance wherein a witness arraigned for contempt was allowed to make an unsworn oral statement, which in fact was an argument as well as an answer. Volume **III**, section **1689**.
- Witnesses arraigned for contempt have frequently answered orally and not under oath. Volume III, section 1688.

# (20) Arraignments for.—Examination of Witnesses.

Method of examining witnesses through the Speaker in a contempt case tried at the bar of the House in 1795. Volume II, section 1602.

- (20) Arraignments for.-Examination of Witnesses-Continued.
  - In a trial at the bar of the House for contempt a committee was appointed to examine witnesses for the House. Volume **III**, section **1668**.
  - In 1795 the House introduced a district judge to administer oaths to witnesses in a contempt case heard at the bar of the House. Volume **II**, section **1602**.
  - In 1832 the Speaker was empowered to administer the oath to witnesses in the contempt case of Samuel Houston. Volume II, section 1617.
  - A person being on trial for contempt, both the information given by Members and their testimony were required to be under oath. Volume **II**, section **1602**.
  - Rule for examining Members as witnesses in a trial at the bar of the House for contempt. Volume II, section 1619.
  - A person being under examination at the bar, the questions propounded to him were first approved by the House. Volume **II**, section **1635**.
  - A person being under examination at the bar, the questions and answers were recorded in the Journal. Volume II, section 1635.
  - In the examination of witnesses in the contempt case of Samuel Houston the House declined to permit a witness to state opinions. Volume **II**, section **1618**.
  - In the trial of Samuel Houston for contempt the House permitted an affidavit to be read. Volume II, section 1618.
  - In the Whitney case a proposition to examine the respondent was ruled out of order while witnesses were being examined. Volume **III**, section **1668**.
  - Rule adopted in the Whitney case for disposing of objections to questions proposed to witnesses. Volume III, section 1668.
  - In the Irwin case the Journal does not record the responses of the witness to the questions put by the Speaker. Volume **III**, section **1690**.
  - In the Irwin case the questions which the respondent had declined to answer in committee were proposed to him again at the bar of the House. Volume **III**, section **1690**.
  - In the Stewart case the questions and answers at the examination were recorded in the Journal, the answers being oral and not under oath. Volume **III**, section **1689**.
  - Testimony given before a House or its committee may not be used as evidence against the witness in any court, except in case of alleged perjury. Volume **III**, section **1769**.

#### (21) Imprisonment for.—House Has Power to Provide.

- A witness having declined to answer a pertinent question before a select committee, he was arraigned before the House, and, persisting in contumacy, was committed. Volume **III**, section **1666**.
- A recalcitrant witness having remained obdurate when arraigned at the bar was committed to custody. Volume **III**, section **1669**.
- A witness having when arraigned for contempt submitted an answer disrespectful to the House, he was ordered into custody for contempt. Volume **III**, section **1693**.
- It is for the House and not the Speaker to determine whether or not a person arraigned for contempt shall be heard before being ordered into custody. Volume **III**, section **1684**.
- Instances wherein the House has refused to punish contumacious witnesses. Volume III, sections 1632, 1712.
- A witness having declined to testify before a joint committee, a question arose as to whether one House or both should take proceedings to punish for contempt. Volume **III**, section **1721**.
- A discussion as to the power of the House to imprison for a period after the adjournment of the session. Volume II, section 1629.
- A warrant of commitment "need not set forth the particular facts which constitute the alleged contempt." Volume II, section 1640.
- A proposed order to the Sergeant-at-Arms to hold a person in custody in jail until the latter should have purged himself of contempt was criticised and an unconditional order was agreed to. Volume **III**, section **1690**.

#### **CONTEMPTS**—Continued.

- (22) Imprisonment for.—Instances of, by the House.
  - For contempt in attempting to bribe its Members the House committed Robert Randall in 1795. Volume II, section 1603.
  - In 1858 the House imprisoned John W. Wolcott for contempt in refusing as a witness to answer a question which he contended was inquisitorial, but which the House held to be pertinent. Volume III, section 1671.
  - In 1862 Henry Wikoff was imprisoned by the House for refusing to testify before a committee. Volume III, section 1684.
  - In 1868 a contumacious witness, Charles W. Woolley, who declined to answer for the alleged reason that the examination was inquisitorial, was imprisoned for contempt. Volume **III**, section **1686**.
  - In 1873 Joseph B. Stewart was imprisoned for contempt of the House in refusing as a witness to answer a question which he claimed related to the relations of attorney and client, and therefore was inquisitorial. Volume **III**, section **1689**.
  - In 1874 the House imprisoned in the common jail a contumacious witness. Richard B. Irwin, who contended that the inquiry proposed by the House committee was unauthorized and exceeded the power of the House. Volume **III**, sections **1690**, **1691**.
  - In 1877 the House imprisoned members of a State canvassing board for contempt in refusing to obey a subpoena duces tecum for the production of certain papers relating to the election of Presidential electors. Volume **III**, section **1698**.
  - Hallet Kilbourn was committed for contumacy in declining to answer a question which he claimed was in excess of the power of the House to ask. Volume **II**, sections **1608–1611**.
  - The House declined to commit to custody an alleged contumacious witness until he had been arraigned and answered at the bar of the House. Volume **III**, section **1689**.

### (23) Imprisonment for.—Instances of, by the Senate.

- William Duane for a publication tending to defame the Senate was found guilty of contempt and imprisoned by order of that body. Volume **II**, section **1604**.
- In 1860 the Senate imprisoned Thaddeus Hyatt in the common jail for contempt in refusing to appear as a witness. Volume III, section 1722.
- The Senate committed John Nugent for contempt in publishing a treaty pending in executive session. Volume II, section 1640.
- In 1894 Elverton R. Chapman was convicted by the court and committed for contempt of the United States Senate in declining as a witness to answer a pertinent question. Volume II, section 1614.

### (24) Imprisonment for.—Release by Discharge, etc.

- The House having ordered a person into custody "until he shall purge himself of said contempt," he was, on purging himself, discharged without further order. Volume **III**, section **1684**.
- At the end of a Congress the House, by a general order, directed the discharge of all persons in custody for contempt. Volume III, section 1698.
- A resolution relating to the discharge of a person in custody for contempt is a matter of privilege. Volume III, section 1672.
- The House having considered and determined the disposition of a person in custody, a further proposition relating thereto was held not to be privileged. Volume **III**, section **1715**.
- A resolution relating to the place of imprisonment of persons in custody for contempt was admitted as a matter of privilege. Volume **III**, section **1698**.
- A witness imprisoned by the House for contempt was indicted under the law, whereupon the House ordered his delivery to the officers of the court. Volume **III**, section **1672**.

### CONTEMPS—Continued.

### (25) Imprisonment for.—Release by Habeas Corpus.

- A recalcitrant witness having been released from the custody of the Sergeant at Arms by judgment of a district court, the Senate authorized an appeal to the Supreme Court. Volume VI, section 340.
- A witness in custody for refusing to testify may invoke the action of the courts only on a clear showing of arbitrary and improvident use of the power amounting to a denial of due process of law. Volume **VI**, section **349**.
- While confined in jail for contempt the witness Kilbourn was released by habeas corpus proceedings, the court intimidating that the punishment of law superseded the right of the House to punish. Volume **II**, section **1610**.
- In making return to habeas corpus proceedings in the Kilbourn case the Sergeant at Arms produced the body of the prisoner. Volume II, section 1610.
- A writ of habeas corpus being served on the Sergeant at Arms, who held the witness Irwin in custody for contempt, the House, after consideration, prescribed the form and manner of return. Volume III, section 1691.
- A witness in the custody of the Sergeant at Arms having procured a writ of habeas corpus, the Senate requested the President to direct the Attorney General to defend the suit. Volume **VI**, section **339**.
- A recalcitrant witness having been committed for refusal to testify, the Supreme Court sustained the dismissal of a petition for a writ of habeas corpus. Volume **VI**, section **351**.

### (26) Methods of Purging of.

- An alleged contumacious witness having been arraigned, the House declared him in contempt, and then proceeded to specify the manner in which he might purge himself. Volume III, section 1689.
- A witness being ordered by the House to answer a pertinent question before a committee, was then removed from the bar and later, on report of the committee that he had answered, was discharged. Volume **III**, section **1692**.
- In 1891 a witness in contempt for refusing to testify before a committee was arrested and arraigned and, after purging himself of the contempt, was discharged. Volume III, section 1701.
- A witness being arraigned for contempt in refusing to answer a pertinent question asked by a committee agreed when arranged that he would answer if so ordered by the House. Volume III, section 1692.
- A witness arrested for contempt in refusing to answer promised to respond, and was therefore discharged and ordered before the committee. Volume III, section 1694.
- A conumacious witness having given a respectful and sufficient answer at the bar of the House was ordered to be discharged. Volume III, section 1670.
- A witness having promised when arraigned to testify before a committee, the House gave him permission to do so, but did not discharge him from custody until the committee reported that he had purged himself. Volume **III**, section **1701**.
- A person whose arrest had been ordered for neglect to obey a subpoena having appeared and testified, the House arraigned him and then discharged him. Volume **III**, section **1687**.
- Instances wherein witnesses arraigned for contempt and agreeing to testify have not been discharged until the testimony has been given. Volume **III**, section **1688**.
- In 1880 three recalcitrant witnesses were arraigned at the bar of the Senate and, having purged themselves of contempt, were discharged. Volume **III**, section **1702**.
- A witness imprisoned for contempt before a committee purges himself by stating to the House his readiness to go before the committee, and not by testifying directly to the House. Volume **III**, section **1686**.
- (27) In General.
  - In 1855 the House expelled from the floor William B. Chace, a reporter, who refused to testify before a committee. Volume II, section 1632.

#### **CONTEMPS**—Continued.

(27) In General.—Continue.

- A Member for whom the House had voted censure announced that he had sent his resignation to the governor of his State, but the House nevertheless voted to inflict the punishment. Volume **II**, section **1656**.
- In cases of contempt which it is not authorized to redress, the remedy of the House is resort to judicial proceedings under the criminal law. Volume **VI**, section **534**.
- In 1929 a Senate committee recommended the denial of the privilege of the floor to a newspaper reporter charged with publication of proceedings of an executive session. Volume VI, section 334.
- Decision by the Supreme Court on the power of Congress to compel testimony. Volume VI, section 341.
- Decision by the Supreme Court on the right of the Senate to subpoena witness and compel testimony. Volume VI, sections 346, 351.
- Decisions by the Supreme Court relating to the punishment of contumacious witnesses. Volume VI, section 354.
- Decision of the district court on the right of the Senate to compel testimony and the production of papers and records. Volume VI, section 337.
- Discussion of the remedies open to the Senate under the statute. Volume VI, section 336.
- The case of Bishop James Cannon, jr. Volume VI, sections 352, 353.
- The Senate having sold authority under the Constitution to judge of the election returns and qualifications of its members, may exercise in its own right the incidental power of compelling the attendance of witnesses without the aid of a statute. Volume VI, sections 346, 347, 348, 349, 351.
- The investigation of charges against Attorney General Harry M. Daugherty, continued. Volume VI, section 537.
- The case of M. S. Daugherty. Volume VI, sections 339, 340, 341, 342, 343.
- The contempt case of Charles C. Glover before the House in 1913. Volume **VI**, sections **332**, **333**. The case of Harry F. Sinclair, a recalcitrant witness, in 1924. Volume **VI**, sections **336**, **337**, **338**.
- While emphasizing the importance of protecting the individual from unreasonable and arbitrary disclosures of his private affairs, the court holds that either House of Congress is authorized to require testimony in aid of legislation. Volume **VI**, section **338**.

The case of Robert W. Stewart. Volume VI, section 344.

- A formal protest by the President against certain proceedings of the House was declared a breach of privilege. Volume II, section 1590.
- President Jackson having sent to the Senate a protest against its censure of his acts, the Senate declared the protest a breach of privilege and refused it entry on the Journal. Volume **II**, section **1591**.
- A letter from an executive officer of the Government criticizing the Senate was condemned in debate as a breach of privilege and withdrawn. Volume **III**, section **2566**.
- A proposition to investigate whether or not the head of an Executive Department had failed or declined to respond to an inquiry of the House was held not to be a matter of privilege. Volume III, section 1893.
- The head of a Department having declined to respond to an inquiry of the House, a demand for a further answer was entertained as a matter of privilege. Volume **III**, section **1891**.
- A demand that the head of an Executive Department transmit a more complete reply to a resolution of inquiry may not be presented as a matter of privilege. Volume **III**, section **1892**.
- General charges that attempts are being made through public sentiment to influence the House do not give rise to a question of privilege. Volume **III**, section **2638**.
- An instance wherein the House refused to punish conumacious witnesses. Volume III, section 1712.

#### **CONTEMPTS**—Continued.

## (27) In General-Continued.

In 1855 the House declined to punish a contumacious witness. Volume II, section 1632.

The publication by the Public Printer of an article alleged to be for the purpose of exciting unlawful violence among Members has been considered a matter of privilege. Volume III, section 2641.

### CONTESTANT. See "Elections of Representatives" and "Elections of Senators."

### CONTESTEE. See "Elections of Representatives" and "Elections of Senators."

### CONTESTS, ELECTION. See "Elections of Representatives" and "Elections of Senators."

#### CONTINGENT EXPENSES.

An appropriation for contingent expenses and unforeseen emergencies was held to be in order on an appropriation bill. Volume **VII**, section **1241**.

### CONTINGENT FUND.

- The rule gives to the Committee on Accounts jurisdiction of subjects touching the expenditure of the contingent fund of the House, the auditing and settling of all accounts that may be charged therein by order of the House. Volume **IV**, section **4328**.
- Authority of the Committee on Accounts and the accounting officers of the Treasury over the expenditure of the contingent fund of the House. Volume **V**, section **7236**.
- The statutes provide that payments shall be made from the contingent fund only when sanctioned by the Committee on Accounts. Volume **VII**, section **2055**.
- Expenditures from the contingent fund, although payment on certificate of chairman of Disbursing Committee is authorized by resolution, are nevertheless subject to approval of the Committee on Accounts. Volume **VII**, section **2056**.
- The privilege of the Committee on Accounts is confined to resolutions making expenditures from the contingent fund. Volume **IV**, sections **4640–4643**. Volume **VIII**, section **2299**.
- The privilege of the Committee on Printing is confined to printing for the two Houses, and of Accounts to expenditures from the contingent fund. Volume IV, section 4621. Volume VIII, section 2251.
- A resolution from the Committee on Accounts providing for payment from the contingent fund is privileged, although the House on the merits may decline to approve the expenditure. Volume **IV**, section **4644**.
- Resolutions from the Committee on Accounts authorizing expenditures from the contingent fund do not require consideration in Committee of the Whole. Volume **IV**, sections **4862–4867**. Volume **VIII**, section **2415**.
- Resolutions from committees other than the Committee on Accounts authorizing expenditures from the contingent fund require consideration in the Committee of the Whole. Volume **VIII**, section **2416**.
- Payments for the expenses of either party to an election case may not be made by the House out of its contingent fund or otherwise. Volume **I**, section **677**.
- The Clerk keeps account of disbursement of the contingent fund and the stationery accounts of Members. Volume I, section 251.
- A resolution providing additional compensation for employees of the House to be paid from the contingent fund, when reported by the Committee on Accounts, was held to come within the privilege given that committee to report at any time. Volume **VIII**, section **2305**.
- A resolution providing for the employment of a designated individual at a stated salary to be paid out of the contingent fund was held to be privileged when reported by the Committee on Accounts. Volume **VIII**, section **2303**.
- Propositions relating to the convenience of Members of the House, as the installation of elevators, were held to belong to the jurisdiction of the Committee on Accounts, and privileged for report at any time in connection with disbursements from the contingent fund. Volume **VIII**, section **2301**.

#### **CONTINGENT FUND**—Continued.

- The fact that a resolution reported by the Committee on Accounts authorizes an expenditure from the contingent fund does not necessarily render it privileged. Volume **VIII**, section **2300**.
- Legislative propositions relating to subjects within the jurisdiction of other committees are not privileged when reported by the Committee on Accounts because involving disbursements from the contingent fund. Volume **VIII**, section **2300**.
- The jurisdiction of the Committee on Accounts does not extend to the contingent fund of the Senate and a resolution providing for joint payment from the contingent funds of the two Houses was held not to be privileged for report at any time. Volume **VIII**, section **2306**.
- A resolution enlarging the powers and increasing the duties of a standing committee through the employment of a clerk to be paid from the contingent fund was held not to be within the privilege given the Committee on Accounts to report at any time. Volume **VIII**, section **2304**.
- Propositions limiting or enlarging the powers and discretion of officers of the House in the discharge of administrative duties are not within the jurisdiction of the Committee on Accounts and nullify the privilege of resolutions reported by that committee even though associated with expenditures from the contingent fund. Volume **VIII**, section **2301**.
- Appropriations from the contingent fund reported by the Committee on Accounts are not subject to the point of order that the jurisdiction to report appropriations rests exclusively in the Committee on Appropriations. Volume **VII**, section **2052**.
- An amendment to an appropriation bill authorizing payment of telegraph tolls from the contingent fund was held to constitute legislation. Volume **VII**, section **1412**.

### CONTINUANCE OF AN IMPEACHMENT TRIAL.

- The Senate declined to postpone the Pickering trial after the evidence had been submitted. Volume III, section 2336.
- In the Peck trial, after the witnesses had been called, the court granted the request of the managers for delay to await a material witness. Volume III, section 2376.
- The Senate declined to allow Judge Peck until the next session of Congress to file his answer and set an earlier date. Volume **III**, section **2371**.
- On receipt of a letter from a physician showing the illness of one of Judge Peck's counsel the court adjourned. Volume **III**, section **2378**.
- Judge Humphreys not appearing, the case was continued, on motion of the managers, to enable the production of testimony. Volume **III**, section **2393**.
- The managers not being ready to present testimony at the opening of the Chase trial, the court granted their motion to postpone. Volume **III**, section **2353**.
- The answer of President Johnson having been read, his counsel offered a paper, signed by themselves, asking thirty days to prepare for trial. Volume **III**, section **2430**.
- The managers contended that President Johnson's request for time to prepare for trial should have been signed by himself, and under oath. Volume **III**, section **2430**.
- President Johnson by his own letter and by a paper filed and signed by his counsel asked forty days in which to prepare his answer. Volume **III**, section **2424**.
- The Senate granted to President Johnson a less time than his counsel asked to prepare for trial. Volume III, section 2430.
- The managers opposed President Johnson's request for thirty days to prepare for trial, citing American and English precedents in argument. Volume **III**, section **2430**.
- On motion of counsel for President Johnson the Senate adjourned over to permit time for preparation of testimony for the defense. Volume **III**, section **2433**.
- After settling the question of jurisdiction the Senate overruled respondent's motion for a continuance of the Belknap trial. Volume **III**, section **2462**.
- The Senate declined to grant the motion of the counsel for Belknap that the trial be continued to a later date. Volume III, section 2456.

### CONTINUANCE OF AN IMPEACHMENT TRIAL—Continued.

- The question of jurisdiction being settled, the Senate gave Secretary Balknap ten days to answer on the merits. Volume **III**, section **2460**.
- The Senate declined to consult the managers before passing on the application of respondent for a continuance of the Balknap trial. Volume **III**, section **2456**.

#### **CONTINUANCE OF A PUBLIC WORK. See "Appropriations."**

### CONTRACT LABOR.

- The Committee on Immigration and Naturalization exercise a general but not exclusive jurisdiction over the subject of immigration, and has reported bills relating to contract labor. Volume **IV**, section **4310**.
- Propositions to regulate or present the importation of foreign laborers under contract have been within the jurisdiction of the Committee on Labor. Volume **IV**, section **4249**.

#### CONTRACTORS.

The House has declined to hold that a contractor under the Government is constitutionally disqualified to serve as a Member of the House. Volume **I**, section **496**.

#### CONTRACTS.

- Penalties are provided for attempts to bribe Members, and a Member may not be interested in a public contract. Volume II, section 1164.
- Opinion of the Attorney-General as to construction of the statute forbidding Members from being interested in contracts. Volume II, section 1166. Volume VI, section 225.
- Definition of the terms "agreements" or "contracts" within the meaning of the statute prohibiting Members from entering into certain contracts. Volume VI, section 225.
- A Member who was interested in a contract forbidden to him by law was relieved by legislation. Volume II, section 1165.
- The Clerk makes or approves all contracts, etc., for labor, materials, etc., for the House. Volume I, section 251.
- The Postmaster having died, it was held that contracts for carrying the mails must be made by the Clerk and not by the Assistant Postmaster. Volume **V**, section **7235**.
- A proposition to authorize a contract for future expenditures on public works was held to propose legislation. Volume **IV**, sections **3866-3870**.
- Where the law directed the award of contracts to the lowest bidder an amendment proposing to award contracts to the two lowest bidders was ruled out of order. Volume VII, section 1473.
- An appropriation for balance due under an authorized contract was held to be in order on a deficiency appropriation bill although the item had not been audited. Volume **VII**, section **1293**.
- To a proposition governing the making of a contract in a number of particulars an amendment proposing to govern the making of the contract in another particular was held to be germane. Volume **VII**, section **1413**.
- The Committee on the Judiciary exercises the jurisdiction over propositions relating to Government contracts. Volume VII, section 1788.
- A law passed by a prior Congress may not authorize legislation—like the specifying of contracts on a general appropriation bill as against a rule of the existing House forbidding such legislation. Volume **IV**, section **3579**.
- The Appropriations Committee may report appropriations in fulfilment of contracts authorized by law for the improvement of rivers and harbors. Volume **IV**, section **4036**.
- It is in order by a limitation on an appropriation bill to withhold the appropriation from a designated object, although contracts may be left unsatisfied thereby. Volume **IV**, section **3987**.
- A contract having been admitted as evidence in an impeachment trial, it was held competent to show the intention of the parties thereto. Volume VI, section 497.

## CONTRIBUTIONS.

- A Federal law requires sworn statements by candidates for Congress of contributions received, amounts expended, and promises made for the purpose of influencing the result of elections. Volume **VI**, section **67**.
- No Member of Congress or candidate for Congress may solicit or receive political contributions from Government employees. Volume **VI**, section **67**.
- The Committee on Election of President, Vice President, and Representatives in Congress has reported legislative propositions relating to publicity of campaign contributions made for the purpose of influencing elections. Volume **VII**, section **2024**.
- In 1931 a committee of the Senate investigated campaign contributions and expenditures with special reference to violations of the Federal corrupt practices act involving false statements of campaign expenditures and the fraudulent conversion of campaign funds to private uses. Volume **VI**, section **353**.
- In an inquiry before a congressional committee, testimony relative to contributions made by one candidate to another candidate for nomination in the same primary was held to be within the scope of the committee's power of investigation. Volume **VI**, section **355**.
- Provisions of the statute relative to solicitation of contributions for political purposes do not apply to such solicitations by one Member of Congress from another. Volume **VI**, section **401**.

Contributions to party campaign committees held not to constitute bribery. Volume VI, section 84.

## CONTROL.

- An appropriation for control of the European corn borer was held to be authorized by the organic act establishing the Department of Agriculture. Volume **VII**, section **1309**.
- Control and disposition of alien property held by the United States, and the adjudication of conflicting claims of American subjects against foreign governments and foreign subjects against the United States are within the jurisdiction of the Committee on Ways and Means. Volume **VII**, section **1737**.

## CONTUMACY OF WITNESSES. See "Contempt."

### CONVENIENCE.

- A proposition relating to the comfort or convenience of Members is presented as a question of privilege. Volume **III**, sections **2630**, **2631**.
- Propositions relating to the convenience of Members of the House, as the installations of elevators, were held to belong to the jurisdiction of the Committee on Accounts, and privileged for report at any time in connection with disbursements from the contingent fund. Volume **VIII**, section **2301**.

#### CONVENTION.

- Instance of the receipt and reference of the application of a State legislature for the calling of a convention to amend the Constitution of the United States. Volume **V**, section **7026**.
- A question as to the right of a constitutional convention of a State to fix the time for the election of Representatives in Congress. Volume **I**, section **524**.
- In 1864 the Elections Committee were divided as to seating persons chosen under authority of a constitutional convention in a State recently in insurrection. Volume **I**, section **381**.
- Discussion as to the power of a State convention to fix the time for election of Representatives in Congress when the legislature had already acted. Volume **I**, section **522**.
- Instance wherein a constitutional convention in a State undergoing reconstruction authorized the election of Members of Congress in anticipation of the sanction of Federal law. Volume **I**, section **388**.

#### **CONVENTION**— Continued.

The Ways and Means Committee has exercised jurisdiction over the subjects of customs unions, reciprocity treaties, and conventions affecting the revenues. Volume **IV**, section **4021**.

#### CONVERSATIONS.

In general during impeachment trials questions as to conversations with third parties not in presence of respondent have been excluded from evidence. Volume **III**, sections **2235–2237**.

### CONVEYANCE OF TITLE TO PUBLIC LANDS.

A concurrent resolution is not used in conveying title to Government property. Volume VII, section 1045.

A bill legalizing the conveyance of public lands was considered to be within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1783**.

#### CONVICT LABOR.

Bills relating to convict labor and the entry of goods made by convicts into interstate commerce have been reported by the Committee on Labor. Volume IV, section 4248. Volume VII, section 1980.

## CONVICTION.

- Members-elect, unofficially known to be under indictment or actually convicted after indictment (but pending an appeal), were yet appointed on committees. Volume **IV**, section **4479**.
- The House will not expel a Member for reprehensible action prior to his election, even when convicted for an offense. Volume **VI**, section **238**.
- A member convicted by the courts refrained from participation in the proceedings of the House pending action on his appeal. Volume **VI**, section **238**.
- A Member convicted in the courts resigned after the House had ordered an inquiry. Volume VI, section 238.
- The Senate took steps looking to punishment of a convicted Senator, although an application for rehearing of an appeal was pending. Volume **II**, section **1282**.
- A final judgment of conviction under section 1782, Revised Statutes, does not operate ipso facto to vacate the seat of a convicted Senator or compel the Senate to expel him. Volume **II**, section **1282**.
- A Senator convicted in the courts resigned after the Senate had ordered an inquiry. Volume II, section 1282.
- Treason, bribery, or other high crimes and misdemeanors require removal of President, Vice-President, or other civil officers on conviction by impeachment. Volume **III**, section **2001**.
- A person convicted in an impeachment trail is still liable under the Constitution to the punishment of the courts of law. Volume III, section 2055.
- If the respondent be convicted by a two-thirds vote on any article of impeachment, the Senate shall pronounce judgment. Volume **III**, section **2098**.
- "Two-thirds of the Members present" are required by the Constitution for conviction on impeachment. Volume **III**, section **2055**.

## CONVICTS.

- As to the evidence which should be produced at the poll to justify rejection of a vote tendered by an alleged convict. Volume **II**, section **978**.
- In regard to convicts as voters the record of conviction is the only evidence acceptable to the House unless the record has been destroyed. Volume **II**, section **962**.
- A judgment of the court was held sufficient evidence that a person was disqualified as a voter by being a convict. Volume II, section 1009.

### COOK.

The Iowa election case of Cook v. Cutts in the Forty-seventh Congress. Volume II, sections 956–958.

#### COOPER.

- The Michigan election case of Howard v. Cooper in the Thirty-sixth Congress. Volume I, section 837.
- The inquiry into the conduct of Judge Frank Cooper, in 1927. Volume VI, section 549.

### COOPERATIVE.

- The cooperative marketing and distribution of farm products, the disposition of surplus agricultural products abroad, proposed legislation for the stabilization and control of prices of foodstuffs, and for the establishment of governmental agencies for the administration of such legislation are within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1871.**
- An appropriation for cooperative agricultural extension work with the States and Territories is authorized by the organic law creasing the Department of Agriculture. Volume **VII**, section **1172**.
- An appropriation for fire protection of forested watersheds of navigable streams, in cooperation with a State, was held to be authorized by existing law. Volume **VII**, section **1170**.
- While an appropriation to enable the Secretary of Agriculture to make certain investigations is authorized under the organic law creating the Department of Agriculture, is not in order to require cooperation of Stats, companies, or individuals therein. Volume **VII**, section **1301**.
- The Committee on Agriculture exercises jurisdiction over bills relating to the purchase, protection, and reforestation of watersheds of navigable steams and cooperation between the States or on the part of the Federal Government with the States for such purposes. Volume **VII**, section **1876**.
- An appropriation for investigations in cooperation with industries of problems in industrial development was held to be authorized by the organic law creating the Bureau of Standards. Volume **VII**, section **1260**.
- Plans for flood protection and the extent to which the United States should cooperate with the States therein are subjects with the jurisdiction of the Committee on Flood Control rather than of the Committee on Rivers and Harbors. Volume **VII**, section **2071**.

### COPELAND, ROYAL S., of New York, Presiding Officer.

Decisions of questions of order relating to—

Recommit, motion, to. Volume VIII, section 3315.

### COPIES.

- The President requested a duplicate copy of a bill, lost after transmission to him, by a message addressed the House in which the bill originated. Volume **VII**, section **1093**.
- Form of resolution requesting of the Senate a duplicate copy of one of the its bills. Volume **VII**, section **1073**.
- A Senate bill having lost in the House after enrollment and signature by the Speaker, a Senate resolution authorized the preparation and delivery of a duplicate copy, which was signed by the Speaker without further action by the House. Volume **VII**, section **1072**.
- A House bill with Senate amendments having been lost, the House agreed to an order for reengrossment of the bill, and directed the Clerk to request from the Senate a copy of its amendment thereto. Volume **VII**, section **1074**.
- When leave is given for the withdrawal of a paper from the files of the House, a certified copy of it is to be left in the office of the Clerk. Volume **V**, section **7256**.
- No officer or employee should furnish any copy of any testimony given or paper filed on any investigation before the House or any of its committees Volume **III**, section **2663**.

### **COPIES**—Continued.

No officer or employee of the House should furnish, except by authority of the House or a statute, any copy of any paper belonging to the files of the House. Volume **III**, section **2663**.

### COPYRIGHT.

- The rule gives to the Committee on Patents jurisdiction of subjects relating "to patents, copyrights, and trade-marks." Volume **IV**, section **4254**.
- The Committee on Patents has jurisdiction of general and special legislation relating to copyrights, although its title to the jurisdiction of international copyright is not entirely clear. Volume **IV**, section **4257**. Volume **VII**, section **1986**.
- The Committee on the Judiciary has exercised jurisdiction over the subject of international copyright, although the clearest title seems to be with the Committee on Patents. Volume **IV**, section **4075**.

### CORBIN.

The Senate election case of Corbin v. Butler from South Carolina in the Forty-fifth Congress. Volume I, sections 628-631.

#### CORN BORER.

An appropriation for control of the European corn borer was held to be authorized by the organic act establishing the Department of Agriculture. Volume **VII**, section **1309**.

### CORNET.

The Virginia election case of Cornet v. Swanson in the Fifty-fourth Congress. Volume II, section 1071.

### CORPORATION LAWS.

Bills for framing a municipal code and amending the criminal laws and corporation laws in the District have been within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4287**. Volume **VII**, section **2007**.

### CORPORATIONS.

- Matters relating to the investigation and regulation of trusts and corporations are within the jurisdiction of the Judiciary Committee. Volume **IV**, section **4060**. Volume **VII**, section **1764**.
- The general subject of Federal control of corporations has been referred to the Committee on the Judiciary. Volume IV, section 4059.
- The Committee on the Judiciary has exercised jurisdiction over subjects relating to the relations of laborers, especially organized laborers, to the courts and to corporations. Volume **IV**, section **4072**.
- Bills of incorporation are often referred to the Committee on the Judiciary. Volume IV, section 4057.
- Bills to incorporate certain agricultural societies have been reported by the Committee on Agriculture. Volume IV, section 4159.
- The general affairs of the Smithsonian Institution, accepting appropriations therefor, and the incorporation of similar institutions are within the jurisdiction of the House branch of the Joint Committee on the Library. Volume **IV**, section **4346**.
- The incorporation of the American National Red Cross and the protection of its insignia are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4173**.
- The Committee for the District of Columbia has reported bills for the incorporation of organizations and societies. Volume IV, section 4288.
- A bill to create a corporation in the District of Columbia was held to be a public bill. Volume **IV**, section **3294**.

#### CORPORATIONS—Continued.

A private bill is a bill for the relief of one or several specified persons, corporations, institutions, etc., and is distinguished from a public bill, which relates to public matters and deals with individuals only by classes. Volume **IV**, section **3285**. Volume **VII**, section **869**.

### **CORRECTION. See also "Congressional Record."**

- While correction of the Record to conform with actual facts is by right, such correction of the Journal is by motion or unanimous consent. Volume **VI**, section **631**.
- On the recapitulation of a yea-and-nay vote a proposition to correct a vote is not in order until the recapitulation has been concluded. Volume **VI**, section **415**.
- The Speaker may correct the reference of a bill to the calendars at any time before consideration begins and while the question of consideration is pending. Volume **VI**, section **748**.
- The right of the Speaker to correct the erroneous reference of bills to the calendars does not apply to references made by the House. Volume **VI**, section **749**.
- A concurrent resolution and not a simple resolution is required to authorize correction, however trivial, of a bill agreed to by both Houses. Volume **VII**, sections **1042**, **1068**, **1069**.
- An error in a bill has gone to the President of the United States may be corrected by a joint resolution. Volume **VII**, section **1092**.
- A county court, charged by law with the duty of canvassing precinct returns, may correct its returns by a supplemental certificate, which should be taken into account by the governor in issuing credentials. Volume **I**, section **581**.
- The power of the House to examine ballots and correct returns is inherent but should be exercised only after the official returns have been discredited. Volume **VI**, section **143**.
- The House and its committees are not to be considered boards of recount, and returns made by boards, charged with that duty by the State in which the election is held, are presumed correct until impeached by proof of irregularity or fraud. Volume **VI**, sections **164**, **166**, **189**.
- An official return shown to be erroneous and incapable of correction ought to be rejected in entirety. Volume VI, section 144.

### CORRIDORS.

The Speaker has general control of the Hall, corridors, and unappropriated rooms in the House wing of the Capitol. Volume II, section 1354. Volume VI, section 261.

### CORRUPT PRACTICES IN ELECTIONS.

- (1) Decisions on before enactment of statute.
- (2) The Federal law.
- (3) Various State laws.
- (4) Elections invalidated for violation of statute.
- (5) In general.

#### (1) Decisions on Before Enactment of Statute.

- Discussion of the effect of the participation of the candidate himself in bribery, and its relation to the amount and the proven effect. Volume II, section 1279.
- An early decision that corruption in a small fraction of the votes should not vitiate an election. Volume I, section 759.
- The votes of persons proven to have been corrupted by bribery are rejected by the House. Volume I, section 575.
- One of a series of ballots with similar distinguished marks being shown to be corrupt, the House, overruling its committee, inferred corruption as to all. Volume **I**, section **576**.
- No personal participation in bribery being shown, a Senator should be unseated only on proof that enough votes for him had been influenced corruptly to decide the election. Volume **I**, section **691.**

### **CORRUPT PRACTICES IN ELECTIONS**—Continued.

- (1) Decisions on Before Enactment of Statute—Continued.
  - Charges that the election of a Senator was secured through corrupt practices, investigated and held not to be sustained by evidence. Volume **VI**, section **106**.
  - The evidence being insufficient to show that the election of a Senator was effected by corrupt means, the Judiciary Committee asked to be discharged from consideration of the case. Volume **I**, section **689**.
  - The Senate declined, on vague and indefinite charges of corruption, to investigate the election of a duly returned Member. Volume **I**, section **688**.
  - Bribery enough to affect the result not being shown, and the Member not being personally implicated, the Senate did not disturb his tenure. Volume I, section 690. Volume VI, section 105.
  - The Senate invalidated an election procured by corrupt practices without holding the Senator cognizant of the corrupt practices on which invalidated. Volume VI, section 108.
  - Instance wherein minority views, holding a Senator elected by corrupt practices and therefore not entitled to his seat, were sustained by the Senate. Volume **VI**, section **109**.
  - The Senate declined on vague and indefinite charges of corruption to investigate the election of duly returned Members. Volume **VI**, section **87**.
  - Discussion as to the extent to which probable cause should be shown to justify the Senate in investigating charges that an election had been procured by bribery. Volume **I**, section **691**.
  - Under instructions from the Senate to investigate and report whether corrupt methods were employed in election of a Senator, the committee investigated expenditures in the primary campaign. Volume **VI**, section **83**.
  - Discussion of effect upon election of Senator of corrupt practices in the primary, and as to whether practice of corrupt methods in primary campaign warrant invalidation of election. Volume **VI**, section **85**.
  - The election of a Senator being thoroughly tainted with bribery, the Senate was proceeding to unseat him when he resigned. Volume **II**, section **1279**.
  - A Senator-elect took the oath on his prima facie right without challenge, although charges of bribery in his election were presented immediately thereafter. Volume **I**, section **692**.
  - A memorial having set forth specifically charges of bribery, and specified evidence in support thereof, the Senate decided to examine a Senator's title to his seat. Volume I, section 692.
  - The committee recommended that a Senator's election be declared void, enough bribery being shown to have affected the result. Volume **I**, section **693**.
  - Charges that corrupt practices were resorted to in procuring election of Senators being retracted and withdrawn, the Senate did not consider it necessary to order an investigation. Volume VI, section 87.

## (2) The Federal Law.

Application of the corrupt practices act. Volume VI, section 94.

- The phrase "any political purpose" in the Federal corrupt practices act is construed to include a primary election. Volume VI, section 68.
- The application of provisions of the corrupt practices act to party primaries. Volume VI, section 70.
- The Federal corrupt practices act held to be unconstitutional so far as it relates to nominations. Volume **VI**, section **76**.
- Decision of the Supreme Court that the corrupt practices act prohibiting Members of Congress from accepting certain contributions from Federal employees is constitutional. Volume VI, section 68.

## CORRUPT PRACTICES IN ELECTIONS—Continued.

#### (3) Various State Laws.

Construction of Michigan corrupt-practices act. Volume VI, section 74. Interpreting the corrupt practices act of the State of Missouri. Volume VI, section 79. Interpretation of the corrupt practices act of Pennsylvania. Volume VI, section 98. Discussion of corrupt practices law of State of West Virginia. Volume VI, section 82. Interpretation of the Wisconsin corrupt practices law. Volume VI, sections 81, 85.

#### (4) Elections Invalidated for Violation of Statute.

- The House has the undoubted right to refuse to seat a person violating the corrupt practices act or practicing methods in any other way violative of law. Volume **VI**, section **94**.
- The House unseated returned Member for whom campaign expenditures had been made in excess of amount permitted under the corrupt practices act. Volume **VI**, section **75**.
- A question being raised as to the eligibility of a member under the operation of the corrupt practices act, a resolution authorizing inquiry was referred. Volume **VI**, section **86**.
- Instance wherein the Senate declined to seat one whose election was declared to be tainted with fraud and corruption. Volume **VI**, section **179**.
- A strict observance of the Federal corrupt practices acts and the corrupt practices acts of the State from which returned is incumbent upon candidates and is essential to continued Membership in the House. Volume **VI**, section **81**.

### (5) In General.

- Questions relating to the legality of a nomination are properly tested under the laws and in the courts of the State rather than in the House. Volume **VI**, section **98**.
- Violation of the corrupt practices acts, either Federal or State, are tried in the respective courts having jurisdiction and not in the House of Representatives, but any Member found to have violated such acts is subject to prompt expulsion. Volume **VI**, section **77**.
- In 1931 a committee of the Senate investigated campaign contributions and expenditures with special reference to violations of the Federal corrupt practices act involving false statements of campaign expenditures and the fraudulent conversion of campaign funds to private uses. Volume **VI**, section **353**.
- The willful making of a false oath to statements required by the corrupt practices act constitutes perjury. Volume **VI**, section **77**.
- A committee of investigation expressed the opinion that an organization under investigation had violated the provisions of the corrupt practices act. Volume **VI**, section **379**.
- An instance wherein the Clerk of the House, without an order from the House, produced before a Senate committee of investigation, after the expiration of the statutory period provided for their preservation, statements filed in his office in compliance with the provisions of the Federal corrupt practices act. Volume **VI**, section **353**.

### CORRUPT TRADE PRACTICES.

Jurisdiction of legislation providing penalties for commercial bribery and other corrupt trade practices belongs to the Committee on the Judiciary. Volume **VII**, section **1754**.

### COUDREY.

The Missouri election case of Coudrey v. Wood in the Fifty-ninth Congress. Volume I, section 715.

### COUNSEL.

- (1) Before investigating committees generally.
- (2) In cases of arraignment for contempt.
- (3) In investigations of impeachable offenses.
- (4) In impeachment trials.—Admitted and heard.
- (5) In impeachment trials.—At appearance and answer.
- (6) In impeachment trials.—Sign and present pleadings.
- (7) In impeachment trials.—Motions, etc., by.
- (8) In impeachment trials.—Questions to, from Senators.

### COUNSEL—Continued.

- (9) In impeachment trials.—Presentation of evidence.
- (10) In impeachment trials.—Objections to evidence.
- (11) In impeachment trials.—Arguments in general.
- (12) In impeachment trials.—Final arguments.
- (13) In impeachment trials.—Conduct of.
- (14) In impeachment trials.—Illness of.
- (15) In election cases.—At the bar of the House.
- (16) In election cases.—In general.
- (17) In the Senate.
- (18) In general.

### (1) Before Investigating Committees Generally.

The parliamentary law relating to the appearance of counsel. Volume III, section 1768.

- A former regulation as to counsel appearing before committees. Volume III, section 1771.
- A Member's character being impeached by the statement of another Member before an investigating committee, the committee allowed both Members to be represented by counsel. Volume III, section 1847.
- The committee investigating charges made by a Member of the House against a member of the press gallery allowed the member to be represented by counsel. Volume **III**, section **1846**.
- The committee investigating charges against Secretary of the Treasury W.H. Crawford permitted him to be represented by counsel and to produce testimony. Volume **III**, section **1741**.
- Latitude permitted by an investigating committee to the counsel of an executive officer who had been implicated by the terms of the resolution creating the committee. Volume III, section 1788.
- Instance wherein a witness summoned before an investigating committee was accompanied by counsel. Volume **III**, section **1772**.
- A Senate committee determined that a witness summoned to testify before it was not entitled to counsel. Volume III, section 1837.
- A committee of the House empowered and instructed to make an investigation was by resolution of the House authorized to employ counsel and accountants. Volume **VI**, section **3941**.
- A committee of investigation permitted persons affected by the investigation to consult counsel and adopted rules for asking questions of persons under examination before the committee. Volume **VI**, section **400**.
- A committee appointed to investigate the propriety of a Member's remarks appearing in the Record affords the Member an opportunity to be heard in person or by counsel. Volume **VIII**, section **3491**.

### (2) In Cases of Arraignment for Contempt.

- The House permitted a person arraigned for contempt in 1795 to be represented before the House by counsel. Volume II, section 1601.
- In 1812 the opinion of the House seems to have been against permitting counsel to a contumacious witness arraigned at the bar of the House (footnote). Volume **III**, section **1666**.
- Samuel Houston, arrested for a breach of privilege, was arraigned at the bar of the House, informed of the charge, and informed that he might summon witnesses and employ counsel. Volume **II**, section **1616**.
- A witness arraigned for contempt was accompanied by his counsel, but his request that he be heard by counsel was granted only to the extent of being permitted to respond in writing. Volume **III**, section **1696**.
- In the resolution ordering the arrest and arraignment of Whitney the House at the same time gave him permission to have counsel. Volume **III**, section **1667**.

#### COUNSEL—Continued.

- (2) In Cases of Arraignment for Contempt—Continued.
  - The House denied to Kilbourn the services of counsel at his arraignment for contempt. Volume II, section 1608.
  - Being arraigned for contempt George F. Seward presented a written statement signed by himself and counsel, but not attested, and this answer appears in full in the Journal. Volume **III**, section **1699**.
  - A person having been arrested for contempt, a communication from his counsel was laid before the House. Volume **III**, section **1695**.
  - In a contempt case tried at the bar of the House the prisoner and counsel withdrew during deliberation of the House. Volume II, section 1602.
  - William Duane, on trial at the bar of the Senate for contempt, was allowed counsel under certain conditions. Volume II, section 1604.
  - Counsel for a contumacious witness, present at the examination and transgressing the bounds of propriety, was admonished. Volume VI, section 336.

### (3) In Investigation of Impeachable Offenses.

- In investigating charges of an impeachable offense the committee permitted the accused to be represented by counsel and have process to compel testimony. Volume **III**, section **1736**.
- In the investigation of the conduct of Judge Swayne the accused was present in person with counsel and argued his own case. Volume **III**, section **2470**.
- In the investigation of Judge Blodgett both the complainants and the respondent were represented by counsel and produced testimony before the committee. Volume **III**, section **2516**.
- In investigating the conduct of Judge Archibald, the Judiciary Committee, by resolution, extended to the accused permission to be present with counsel and cross-examine witness. Volume **VI**, section **498**.
- The special committee authorized to conduct the investigation held hearings at which Judge Louderback appeared in person and by counsel. Volume VI, section 514.
- During the investigation of Judge Hanford with a view to impeachment, he was represented by counsel who cross-examined witnesses and produced evidence in his behalf. Volume VI, section 526.
- During the investigation of Judge Speer, looking to impeachment, he attended each session, accompanied by counsel, and cross-examined witnesses. Volume VI, section 527.
- During the investigation of Judge Wright with a view to impeachment he was permitted to appear before the committee with counsel. Volume **VI**, section **528**.

### (4) In Impeachment Trials.—Admitted and Heard.

- In impeachment proceedings before the Senate counsel for the respondent is admitted and heard. Volume III, section 2130.
- In English impeachments the respondent has counsel in accusation for misdemeanor, but not in capital cases. Volume III, section 2120.
- In the Blount impeachment a letter from respondent's attorneys announcing their readiness to attend was filed in the Senate before the day set for appearance. Volume **III**, section **2305**. Form of announcing the appearance of counsel in the Belknap trial. Volume **III**, section **2453**.
- On motion of the managers, a clerk and additional counsel were authorized to sit with them in the conduct of the trial. Volume **VI**, section **522**.
- After William Blount had failed to appear and answer, counsel were admitted on his behalf. Volume III, section 2308.
- The Senate decided that the counsel for William Blount need not file any warrant of attorney or other written authority. Volume III, section 2309.

### COUNSEL—Continued.

- (4) In Impeachment Trials.—Admitted and Heard—Continued.
  - In the Pickering case against the objection of the managers the court determined to hear the counsel of respondent's son and evidence to show the insanity of the accused. Volume **III**, section **2333**.
  - In the Chase impeachment the respondent introduced additional counsel during the trial. Volume III, section 2354.
  - While deliberating on the question of jurisdiction in the Belknap case the Senate notified the managers and counsel that their attendance was not required. Volume **III**, section **2459**.
  - The managers were announced when they attended in the Senate for the trial of the President, but the counsel for respondent entered unannounced. Volume **III**, section **2427**.

### (5) In Impeachment Trials.—At Appearance and Answer.

- The person accused in articles of impeachment may appear in person or by attorney. Volume III, section 2127.
- The person impeached may appear to answer the articles in person or by attorney, and a record is made as to the mode of appearance. Volume III, section 2129.
- When the person accused in articles of impeachment appears by agent or attorney, a record is made naming the person appearing and the capacity in which he appears. Volume **III**, section **2129**.
- According to the parliamentary law the respondent on accusation for misdemeanor may answer the articles of impeachment by person, or by writing, or by attorney. Volume **III**, section **2120**.
- The rules for the Pickering trial provided that a record should be made if respondent appeared in person or by counsel, or if he failed to appear. Volume **III**, section **2331**.
- A Senate committee concluded in the Pickering impeachment that respondent might answer in person, by attorney, or not at all. Volume **III**, section **2324**.
- The answer in the Peck case was read by counsel for respondent and then delivered to the Secretary. Volume III, section 2374.
- Mr. Justice Chase introduced his counsel at the time he gave in his answer. Volume III, section 2351.
- President Johnson entered his appearance by a letter addressed to the Chief Justice and naming the counsel to appear for him. Volume **III**, section **2424**.
- Secretary Belknap appeared in person and with counsel to answer the articles of impeachment. Volume III, section 2452.
- In response to the writ of summons Judge Swayne entered appearance by his counsel. Volume III, section 2479.
- At the presentation of the answer in the Swayne case the respondent was represented by his counsel. Volume III, section 2480.
- In response to the writ of summons, Judge Archbald appeared in person attended by counsel to answer the articles of impeachment. Volume VI, section 504.
- Judge Louderback appeared in person, attended by counsel, to answer the articles. Volume VI, section 518.

#### (6) In Impeachment Trials.—Sign and Present Pleadings.

- President Johnson's answer was signed by himself and counsel. Volume III, section 2428.
- President Johnson by his own letter and by a paper filed and signed by his counsel asked forty days in which to prepare his answer. Volume **III**, section **2424**.
- In the Blount impeachment the rejoinder on behalf of respondent was signed by his attorneys. Volume III, section 2311.
- The House sent to the Senate a replication to respondent's plea, and his counsel presented a rejoinder. Volume III, section 2311.
- A protest filed on behalf of respondent in the Belknap trial was signed by respondent and his counsel. Volume III, section 2461.

### COUNSEL—Continued

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- (6) In Impeachment Trials.—Sign and Present Pleadings—Continued.
  - The Senate ordered that an authenticated copy of the replication to President Johnson's answer be furnished to counsel of the respondent. Volume **III**, section **2432**.
  - The answer of Judge Archbald to the articles of impeachment was signed by himself and his counsel. Volume VI, section 505.
  - Counsel for Judge Archbald having elected not to plead further notified the managers by letter of that decision. Volume **VI**, section **508**.

## (7) In Impeachment Trials.—Motions, etc., by.

- In impeachment trials all motions made by the parties or counsel are addressed to the presiding officer, and must be in writing if required. Volume **III**, section **2131**.
- Managers and counsel for respondent were required to address motions or objections directly to the Presiding Officer and not otherwise. Volume **VI**, section **519**.
- Managers and counsel for respondent might submit applications orally to the Presiding Officer but if requested by any Senator should reduce them to writing. Volume **VI**, section **519**.
- Instance in which on motion of counsel for respondent, and over protest of managers for the House, the Senate granted the respondent 10 days in which to answer articles of impeachment. Volume VI, section 482.
- In response to a motion by respondent's counsel that time be allowed to present the answer, the Senate granted 10 days. Volume **VI**, section **504**.
- The Presiding Officer held that counsel of the son of Judge Pickering, admitted to show the insanity of the accused, might not offer a motion to the court. Volume **III**, section **2334**.
- During an impeachment trial a proposition by managers or counsel is not amendable by Senators, but yields precedence to one made by a Senator. Volume **III**, section **2147**.
- Form of a motion submitted by counsel for respondent in an impeachment trial. Volume III, section 2156.
- Rule of the Senate in the Swayne trial for submitting of requests or applications by managers or counsel. Volume **III**, section **2480**.
- In the Pickering impeachment, counsel for respondent's son presented a petition of the latter setting forth that his father was insane, and asking for time to show this. Volume **III**, section **2333.**
- A proposition offered by a Senator during an impeachment trial is amendable by Senators but not by managers or counsel. Volume **III**, section **2147**.
- During an impeachment trial an order proposed by a Senator is debatable by managers and counsel but not by Senators. Volume III, section 2148.

### (8) In Impeachment Trials.—Questions to from Senators.

- In defiance of Rule XVIII for impeachment trials, the Senate has established the practice that Senators may interrogate managers or counsel for respondent. Volume III, sections 2177-2179.
- Questions asked by Senators in an impeachment trial, whether of managers, counsel, or witnesses, must be in writing. Volume III, sections 2180, 2181.
- Rule in the Swayne trial governing Senators as to colloquies and questions addressed by them to managers, counsel, or other Senators. Volume **III**, section **2154**.
- Instances wherein Senators propounded questions to counsel during arguments as to admissibility of evidence. Volume **III**, section **2222**.
- Senators might not engage in colloquies or address directly the managers, the counsel, or each other. Volume VI, section 519.

### (9) In Impeachment Trials.—Presentation of Evidence.

- The Senate prefers that managers and counsel in examining witnesses in an impeachment trial shall stand in the center aisle. Volume **III**, section **2171**.
- Witnesses in an impeachment trial were required to give their testimony standing, but this requirement was held not to apply to counsel. Volume **VI**, section **523**.

### COUNSEL-Continued.

- (9) In Impeachment Trials.—Presentation of Evidence—Continued.
  - Witnesses in an impeachment are examined by one person on either side. Volume III, section 2168.
  - In impeachment trials subpoenas are issued on application of managers, or the respondent, or his counsel. Volume **III**, section **2162**.
  - In the Archbald trial the Senate provided that lists of witnesses to be subpoenaed should be furnished by managers or counsel to the Sergeant at Arms and that additional witnesses desired later should be subpoenaed on application to the Presiding Officer. Volume **VI**, section **508**.
  - Procedure to be followed in the swearing of witnesses having been left to managers and counsel, witnesses were sworn as produced. Volume VI, section 489.
  - The Senate denied in the Belknap trial the application of respondent's counsel for a statement of the facts which the managers expected to prove by each witness. Volume **III**, section **2156**.
  - In the Belknap trial the Senate directed the managers and counsel for respondent to furnish to one another lists of the witnesses they proposed to call. Volume **III**, sections **2156**, **2460**.
  - During the Peck impeachment trial the respondent assisted his counsel in examining witnesses, in argument on incidental questions, etc. Volume III, section 2149.
  - During the trial of Judge Chase one of the counsel for the respondent was sworn and examined as a witness. Volume III, section 2174.
  - Decision by the President pro tempore in the impeachment trial of Judge Archbald, on the latitude of counsel in cross-examination of witness relative to testimony previously given by the witness before a committee of the House. Volume **VI**, section **496**.
  - The President pro tempore ruled, in the Archbald trial, that counsel in examination might confine a witness within the limits of his interrogation, but witness should have opportunity either in direct examination or under cross-examination, to explain fully any answer made. Volume **VI**, section **492**.
  - Evidence may be introduced by counsel to contradict testimony in chief given by their own witness only upon statement that such testimony is at variance with that expected and that relying on evidence previously given by the witness, they have been surprised and entrapped. Volume **VI**, section **494**.

#### (10) In Impeachment Trials.—Objections to Evidence.

- Either managers or counsel in an impeachment trial may object to an answer to a question propounded to a witness by a Senator. Volume **III**, section **2184**.
- Rule of the Senate in the Swayne trial permitting managers or counsel to offer motions or raise questions as to evidence, and prescribing the manner thereof. Volume **III**, section **2189**.
- Instance wherein both managers and counsel for respondent were permitted to object to questions proposed by Senators. Volume III, sections 2186, 2187.
- The Senate decided that it might, in an impeachment trial, permit a Senator to interrogate a witness, although both managers and counsel for the respondent objected. Volume III, section 2185.
- The right to ask a decision of the Senate after the Presiding Officer has ruled preliminarily on evidence belongs to a Senator but not to counsel. Volume **III**, section **2195**.
- In the Johnson trial Chief Justice Chase held that the managers might not appeal from a decision of the Presiding Officer as to evidence. Volume **III**, section **2084**.

## (11) In Impeachment Trials.—Arguments in General.

In arguing in an impeachment trial counsel take position under direction of the Senate. Volume III, section 2143.

#### COUNSEL-Continued.

- (11) Impeachment Trials.—Arguments in General—Continued.
  - Managers and counsel made extended opening statements in the Archbald trial, the managers outlining charges which they proposed to establish and counsel for the respondent setting forth the contention that impeachment could be sustained only on conviction of offenses punishable in criminal court and controverting charges preferred in the articles of impeachment. Volume **VI**, section **509**.
  - In the trial of the impeachment of Judge Robert W. Archbald the procedure of former trials of impeachment was observed, in that briefs were not submitted until after managers and counsel for respondent had made opening statements and introduced witnesses. Volume **VI**, section **480**.
  - The opening addresses of managers and counsel in the Johnson trial. Volume **III**, section **2433**. Instance wherein the Senate, sitting for the impeachment trial, fixed the number of managers and counsel to argue on an incidental question. Volume **III**, sections **2136–2139**.
  - The rule limiting the time of arguments on interlocutory questions in impeachment trials does not limit the number of persons speaking. Volume **III**, sections **2091–2093**.
  - In the Blount impeachment it was arranged that the managers should open and close in arguing respondent's plea in demurrer. Volume **III**, section **2312**.
  - The Senate by rule determined the order and time of arguments and the number of counsel and managers to speak on the plea to jurisdiction in the Belknap trial. Volume **III**, section **2458**.
  - While managers or counsel may argue in objection to a question put to a witness by a Senator in an impeachment trial, the Senator may not reply. Volume **III**, section **2188**.
  - It was held that a motion relating to the sitting of the Senate in an impeachment trial might be argued by counsel. Volume III, section 2142.
  - The Chief Justice held in the Johnson impeachment that both managers and counsel might be heard on a motion of a Senator to fix the time for the trial to begin. Volume **III**, section **2426**.
  - On a question of permitting counsel for respondent's son to appear in the Pickering trial, the said counsel was not permitted to argue. Volume **III**, section **2333**.
  - Argument on incidental questions arising during the trial of an impeachment is properly confined to an opening, a reply, and a conclusion. Volume **VI**, section **474**.

## (12) In Impeachment Trials.—Final Arguments.

- The final argument on the merits in an impeachment trial is opened and closed by the House of Representatives. Volume **III**, section **2132**.
- The order in which closing arguments in the Archbald trial should be made was arranged by stipulation between managers and counsel. Volume **VI**, section **511**.
- The final arguments on the merits in an impeachment trial are made by two persons on each side, unless ordered otherwise upon application. Volume **III**, section **2132**.
- In the Belknap trial the Senate permitted three managers and three counsel to argue on the final question and in such order as might be agreed on. Volume **III**, section **2465**.
- At the trial of President Johnson both managers and counsel for respondent objected successfully to the rule limiting the number speaking in final argument. Volume **III**, section **2135**.
- In the Johnson trial the Senate declined to limit the time of the final arguments. Volume **III**, section **2135**.
- The privilege of submitting a written instead of an oral argument in the final summing up was allowed in the Johnson trial. Volume **III**, section **2135**.
- The counsel for the respondent having touched on extraneous matters in his final argument in the Louderback trial, was admonished by the presiding officer to confine himself to the record. Volume **VI**, section **524**.

#### COUNSEL—Continued.

### (13) In Impeachment Trials.—Conduct of.

- During an impeachment trial the managers and counsel for the respondent are required to rise and address the chair before speaking. Volume **III**, section **2146**.
- The posture and position of managers and counsel in trials of impeachment has been left to their own judgment and preference. Volume VI, section 487.
- The Presiding Officer at an impeachment trial exercises authority to call to order counsel using improper language. Volume III, sections 2140, 2141.
- Instance wherein counsel for respondent in the Swayne trial was called to order for language reflecting on the conduct of the managers. Volume **III**, section **2169**.
- Instance of action by the Senate as to improper language used by counsel for respondent in an impeachment trial. Volume **III**, sections **2140**, **2141**.
- Decision as to the limits within which counsel in an impeachment trial may criticise a witness. Volume III, section 2192.
- Counsel having withheld remarks from the record in violation of the rule, the managers called attention to the infraction and asked that the rule be enforced. Volume **VI**, section **511**.

### (14) In Impeachment Trials.—Illness of.

- Delays in the Johnson trial caused by illness of counsel for respondent were the occasion of protest on the part of the managers and of action by the Senate. Volume **III**, section **2150**.
- On receipt of a letter from a physician showing the illness of one of Judge Peck's counsel the court adjourned. Volume **III**, section **2378**.
- The illness of counsel or managers was certified to as reason for disarranging the order of final argument in the Belknap trial. Volume **III**, section **2465**.

## (15) In Election Cases.—At the Bar of the House.

- In the First Congress the House did not think it necessary to hear petitioners in an election case on the floor by counsel. Volume **I**, section **757**.
- In 1791 the House admitted the contestant and his counsel to the bar to produce testimony in an election case. Volume I, section 709.
- In 1792, 1804, and 1841 the House permitted parties in election cases to be heard by attorneys at the bar of the House. Volume **I**, sections **657–659**.
- The House in 1803 permitted a contestant in an election case to be heard by counsel at the bar of the House (footnote). Volume I, section 765.
- In 1836 the House after full discussion declined to permit the contestant in an election case to be heard by counsel at the bar of the House. Volume **I**, section **660**.
- The House, in 1856, declined to permit a contestant who could not speak the English language to be heard by counsel at the bar of the House. Volume **I**, section **661**.

### (16) In Election Cases.—In General.

- As to the force of admissions by counsel during argument of an election case. Volume II, section 1130.
- Incompetent testimony and long statements by counsel tending to present such evidence should not be included in the record of an election case. Volume **II**, section **1127**.
- In a case where sitting Member's counsel had surreptitiously suppressed his evidence the taking of further testimony was permitted. Volume **I**, section **505**.
- On a recount of ballots the official returns in precincts where the ballots had been destroyed were accepted as correct by agreement of counsel. Volume VI, section 73.
- Counsel for contestee having admitted the justice of contestant's contention that certain returns ought to be excluded on account of fraud, it was held that the vote from those precincts should not be counted for either contestant or contestee. Volume **VI**, section **134**.

#### COUNSEL—Continued.

## (17) In the Senate.

- A committee having recommended the expulsion of a Senator, the Senate allowed him to be heard by counsel at the bar of the Senate before action on the report. Volume **II**, section **1263**.
- The Senate, having allowed a Member to be heard by counsel, exercised the power of approving his selections. Volume II, section 1264.
- In response to charges made in open session, an officer of the Senate appeared voluntarily at the bar and being arraigned declined counsel. Volume **VI**, section **37**.

## (18) In General.

- Action by the House authorizing Members to appear in court in connection with their official duties is construed to imply authorization for employment of counsel to represent them. Volume VII, sections 1311, 1312.
- The authority of the Government to exercise control over the Indian tribes authorizes an appropriation for employment of counsel to represent their interests in litigation. Volume **VII**, section **1206**.
- A treaty sanctioning employment of counsel to represent an international court was held not to authorize employment of counsel to represent this Government before such court. Volume **VII**, section **1140**.

### COUNT. See also "Elections of Representatives" and "Electoral Count."

- (1) Of a quorum.—By the Chair, to ascertain.
- (2) Of a quorum.—By Mr. Speaker, Reed, of Members not responding on a roll call.
- (3) Of votes in the House.

#### (1) Of a Quorum.—By the Chair, to Ascertain.

- Mr. Speaker Reed in 1890 revived the count by the Chair as a method of determining the presence of a quorum at times when no record vote is ordered. Volume **IV**, section **2909**.
- Mr. Speaker Reed held in 1890 that it was the function of the Speaker to determine, in such manner as he should deem accurate and suitable, the presence of a quorum. Volume **IV**, section **2932**.
- In counting to ascertain the presence of a quorum the Chair counts all Members in sight, whether in the cloak rooms or within the bar. Volume **IV**, section **2970**. Volume **VIII**, section **3120**.
- Under a former rule the Chair in counting the House might not count Members without the bar (footnote). Volume **IV**, section **2977**.
- The Speaker's count of a quorum is not subject to certification by tellers. Volume **IV**, section **2916**. Volume **VI**, section **647**.
- The Chairman's count of a quorum is not subject to verification by tellers. Volume **VIII**, sections **2369**, **2436**.
- It is not incumbent upon the Chair to announce the names of Members present and not voting but counted to make a quorum. Volume VI, section 642.
- Instance wherein the Speaker permitted his count of the House to be verified by tellers, but did not concede it a right of the House to have tellers under such circumstances. Volume **IV**, section **2888**.
- In 1836 it seems to have been customary for the Chairman of the Committee of the Whole to count the committee to ascertain as to the presence of a quorum. Volume **II**, section **1653**.
- In ascertaining the presence of a quorum in the Committee of the Whole the Chairman counts members in the Chamber failing to vote on an incidental motion to rise. Volume **VI**, section **671**.
- A call of the House is not in order after the previous question is ordered unless it appears on an actual count by the Speaker that a quorum is not present. Volume **V**, section **5447**.

### COUNT-Continued.

- (1) Of a Quorum.—By the Chair, to Ascertain—Continued.
  - The right to demand tellers as a further evidence of the vote is not waived by the fact that a question has been raised as to the presence of a quorum on the division, and the chair has counted the House. Volume **V**, sections **5999**, **6000**.
  - The Presiding Officer of the Senate sitting in an impeachment trial directed the counting of the Senate to ascertain the presence of a quorum. Volume **III**, section **2107**.
  - When a count of the House on division discloses a lack of a quorum the pending business is suspended. Volume **IV**, section **2933**.
  - Although a Member may not come within the rule permitting him to vote on roll call, the Speaker may count him as present to make a quorum. Volume **VIII**, section **3157**.
  - The point of no quorum has been ruled out as dilatory immediately following a roll call or count by the Chair disclosing the presence of a quorum, but the Chair will not so rule unless the presence of a quorum is patent. Volume **VIII**, section **2807**.
  - Where a quorum fails on a vote by tellers on seconding a motion to suspend the rules and a count by the Speaker discloses the presence of a quorum, the second is ordered. Volume **VIII**, section **3412**.
  - While the practice in the Senate has varied, the weight of precedent seems to warrant the counting of those present and not voting in ascertaining the presence of a quorum. Volume **VI**, section **645**.

## (2) Of a Quorum.-By Mr. Speaker Reed, of Members Not Responding on a Roll Call.

- In 1890 Mr. Speaker Reed directed the Clerk to enter on the Journal as part of the record of a yea-and-nay vote names of Members present but not voting, thereby establishing a quorum of record. Volume **IV**, section **2895**.
- The rule for counting Members not voting in determining the presence of a quorum. Volume IV, section 2905.
- Construction of the rule providing for counting a quorum. Volume IV, section 2906. Volume VI, section 640.
- The point of order being made that a Member noted as present under section 3 of Rule XV was actually absent, his name was erased from the list before the announcement of the result. Volume **IV**, section **2908**.
- A Member noted as present under section 3 of Rule XV may be permitted to vote after the calling of the roll is concluded. Volume **IV**, section **2907**.
- After the roll call is completed the Speaker is forbidden to entertain a request to record a vote unless in a case wherein a Member's presence has been noted in ascertaining a quorum. Volume **V**, section **6046**.
- Instance wherein the House declined to permit a change in the Journal record of persons noted as present and not voting on the statement of certain ones, not numerous enough to change the result, that they had been improperly noted. Volume **III**, section **2620**.
- An instance wherein the Senate indorsed the principle that a legislator, whose presence was forcibly obtained and who refused to vote, might be counted as part of a quorum. Volume **I**, section **356**.

## (3) Of Votes in the House.

- One of the suppositions on which the parliamentary law is founded is that the Speaker will not betray his duty to make an honest count on a division. Volume **V**, section **6002**.
- The Speaker appointed four tellers to count the ballots for managers of the Johnson impeachment. Volume III, section 2417.
- The integrity of the Speaker in counting a vote has never been questioned in the House. Volume **VIII**, section **3115**.
- On a demand for the yeas and nays it is not in order to request a rising vote in the negative and the count of the Chair is not subject to verification. Volume **VII**, section **3114**.
- The count of the Speaker in ascertaining whether one-fifth of those present support a demand for the yeas and nays is not subject to verification, and a request for a rising vote of those opposed to the demand is not in order. Volume **VIII**, section **3112**.

### **COUNT**—Continued.

- (3) Of Votes in the House—Continued.
  - In ascertaining whether one-fifth of those present support a demand for the yeas and nays the Speaker counts the entire number present and not merely those who rise to be counted. Volume **VIII**, section **3111**.
  - In ascertaining whether one-fifth of the Members present support a demand for the yeas and nays the Speaker is not required to take a rising vote of those opposing but counts all present. Volume **VIII**, section **3114**.
  - In counting to ascertain the presence of a quorum or whether a sufficient number have voted to order yeas and nays, the Chair counts all Members visible, including those in lobbies and cloakrooms. Volume **VIII**, section **3120**.
  - While the count of the Speaker in determining whether a requisite number of Members has sustained a demand for the yeas and nays is not subject to verification, and a call for those opposed may not be demanded as a matter of right, in exceptional instances requests for tellers have been entertained. Volume **VIII**, section **3115**.
  - There is no appeal from the count by the chair of the number rising to demand tellers. Volume **VIII**, section **3105**.
  - The rules do not specify the manner in which tellers shall count the vote. Volume VIII, section **3096.**
  - In a vote by tellers it is a matter of mutual agreement as to whether each teller shall count his own side or the opposing side. Volume **VIII**, section **3096**.
  - Instance in which a teller resigned and suggested the appointment of a successor. Volume VI, section 446.
  - The report by tellers is made and signed in duplicate, and is entered upon the Journal of each of the two Houses. Volume VI, section 444.
  - During a call of the House a motion to adjourn is seconded by a majority ascertained "by actual count by the Speaker," and tellers may not be demanded. Volume **VI**, section **705**.
  - Representation being made before announcement of the result that the count by tellers was incorrect, on a close vote, the Chairman ordered a recount. Volume **VIII**, section **3099**.
  - Discovery of error in the count of a vote subsequent to the announcement of the vote, even on another day, vitiates the proceedings. Volume **VIII**, section **3126**.
  - The Chairman may be counted on a vote by tellers without passing between the tellers. Volume **VIII**, section **3101**.
  - Members may not approach the desk during the call of the roll or the counting of ballots. Volume VI, section 623.

#### COUNTERFEITING.

- The Committee on the Judiciary has jurisdiction of the general subject of counterfeiting. Volume IV, section 4071. Volume VII, section 1753.
- Bills relating to the general subject of trade-marks, including punishment for the counterfeiting thereof, have been considered by the Committee on Patents. Volume **IV**, section **4256**. Volume **VII**, section **1985**.

### COUNTY.

Because a county was not legally organized and the election was not held on the legal day, and nonresidents voted, the entire vote of the county was rejected by the committee. Volume I, section 616.

#### COUNTY COURT.

A county court, charged by law with the duty of canvassing precinct returns, may correct its returns by a supplemental certificate, which should be taken into account by the governor in issuing credentials. Volume **I**, section **581**.

#### COUPONS.

Bills for the redemption of lost bonds, checks, and coupons are reported by the Committee on Claims. Volume IV, section 4266.

## COURT OF CLAIMS.

- The statues provide that the House or any one of its committees having jurisdiction may transmit a claim to the Court of Claims for a finding of fact, which shall be transmitted to the House through the Speaker. Volume **IV**, section **3303**.
- Under the present practice reports from the Court of Claims under the Bowman Act, which are also reported by a House committee and sent to the Private Calendar, do not remain on that Calendar during a succeeding Congress. Volume **IV**, sections **3299–3302**.
- Reports from the Court of Claims do not remain on the Calendar from Congress to Congress, even when a law seems so to provide. Volume **IV**, section **3298**.
- All appropriations of public moneys or property and propositions to release any liability to the United States or refer any claim to the Court of Claims are considered in Committee of the Whole. Volume **IV**, section **4792**.
- It was formerly held (before the change in sec. 3 of Rule XXIII) that a bill referring a claim to the Court of Claims did not require consideration in the Committee of the Whole. Volume **IV**, section **4860**.
- A bill providing for inquiry by the Court of Claims without conferring authority to render final judgment does not require consideration in the Committee of the Whole. Volume **VII**, section **870**.
- The Committee on Claims has reported general—as distinguished from special—bills providing for disposition of classes of claims, like the French spoliation claims, by the Court of Claims. Volume **IV**, section **4263**.
- The right of a claims committee to report with the status of a private bill a resolution providing for sending a series of specified claims to the Court of Claims has been affirmed. Volume **IV**, section **3297**.
- A bill conferring jurisdiction on the Court of Claims to hear and report on claims of Indian tribes against the United States was classed as a public bill. Volume **VII**, section **870**.
- The Committee on the Judiciary has reported general legislation as to claims against the United States and as to procedure and jurisdiction of the Court of Claims. Volume **VII**, section **1752**.
- While it is in order to appropriate for payment of judgments of the courts certified to Congress in accordance with law, mere findings of fact by the Court of Claims were held not to authorize an appropriation. Volume **VII**, section **1292**.

### COURT OF PATENT APPEALS.

The subject of a court of patent appeals has been within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4075.

### COURT, SUPREME.

A newly appointed Chief Justice of the United States Supreme Court was received informally by the House. Volume **V**, section **7080**.

#### COURTS.

- (1) As agencies for compelling testimony.
- (2) May not require papers from the files.
- (3) May not require the attendance of Members or Senators.
- (4) Indictment of Senators and Members by.
- (5) Relation to House's power to compel testimony.
- (6) Jurisdiction of subjects relating to.
- (7) In general.
- (1) As Agencies for Compelling Testimony.
  - Decision of the Supreme Court that a law of Congress empowering the Federal courts to compel testimony before the Interstate Commerce Commission was constitutional. Volume **III**, section **1766**.
  - A decision that the Federal courts may not be made by act of Congress an agency for compelling testimony before a commission. Volume **III**, section **1767**.

### COURTS—Continued.

## (2) May not Require Papers from the Files.

- No officer or employee of the House may produce any paper belonging to the files of the House before a court without permission of the House. Volume **III**, section **2663**. Volume **VI**, section **587**.
- The Clerk of the House having been subpoenaed to produce before the Supreme Court of the District of Columbia certain papers from the files, reported to the House, and failing to receive permission disregarded the order of the court. Volume **VI**, section **587**.
- The House, in maintenance of its privilege, has refused to permit the Clerk to produce in court, in obedience to a summons, or original paper from the files, but has given the court facilities for making certified copies. Volume **III**, section **2664**.

### (3) May not Require the Attendance of Members or Senators.

- The House decided that the summons of a court to Members to attend and testify constituted a breach of privilege and directed them to disregard the mandate. Volume III, section 2661.
- The House, after discussion, declined to make a general rule permitting Members to waive their privilege in attending court as witnesses, but gave the permission asked on behalf of a single Member. Volume **III**, section **2660**.
- Members having informed the House, as a matter of privilege, that they had been summoned before the grand jury of the District of Columbia, the House authorized them to respond to the summons. Volume **III**, section **2662**.
- Action by the House authorizing Members to appear in court in connection with their official duties is construed to imply authorization for employment of counsel to represent them. Volume **VII**, section **1311**.
- A Senator declining to heed a summons to appear and testify before a Federal grand jury, the court held that if he failed to obey the subpoena voluntarily the court was without power to compel his attendance. Volume **VI**, section **588**.

### (4) Indictment of Senators and Members by.

- It is the custom of the House to defer final action against Members under criminal charges pending disposition in the court of last resort. Volume VI, section 238.
- It is the uniform practice of the House not to investigate charges of crime against a member when denied by him and subject to prosecution in the courts. Volume VI, section 137.
- Prior to adjudication by the courts, the House took no note of criminal proceedings brought against a Member, and retained him in his position as chairman of a committee. Volume **VIII**, section **2205**.
- A Member convicted by the courts refrained from participation in the proceedings of the House pending action on his appeal. Volume **VI**, section **238**.
- A Member convicted in the courts resigned after the House and ordered an inquiry. Volume VI, section 238.
- A committee which had been empowered to investigate charges of corruption against Members recommended that action by the House be delayed pending trial in the courts. Volume **VI**, section **403**.
- Violation of the corrupt practices acts, either Federal or State, are tried in the respective courts having jurisdiction and not in the House of Representatives, but any Member found to have violated such acts is subject to prompt expulsion. Volume **VI**, section **77**.
- A Senator having been indicted in the United States district court, the Senate, prior to the trial investigated the charges and exonerated him. Volume VI, section 399.

### (5) Relation to House's Power to Compel Testimony.

- While emphasizing the importance of protecting the individual from unreasonable and arbitrary disclosures of his private affairs, the court holds that either House of Congress is authorized to require testimony in aid of legislation. Volume **VI**, section **338**.
- Decisions by the Supreme Court on the power of Congress to compel testimony. Volume VI, sections 341, 346, 351, 354.

### COURTS—Continued.

- (5) Relation to House's Power to Compel Testimony—Continued.
  - Decision of the district court on the right of the Senate to compel testimony and the production of papers and records. Volume VI, section 337.
  - Decision by the Supreme Court on the power of the House to punish for contempt. Volume VI, section 534.
  - The power of the Senate to require testimony of witnesses is in no wise inferior to that exercised by a court of justice and includes under comparable circumstances the power to compel attendance. Volume **VI**, section **348**.
  - Testimony given before a House or its committee may not be used as evidence against the witness in any court except in case of alleged perjury. Volume **III**, section **1769**
  - The House sometimes transmits to the courts reports in regard to witnesses who have apparently testified falsely. Volume III, sections 1780, 1781.
  - A witness imprisoned by the House for contempt was indicted under the law, whereupon the House ordered his delivery to the officers of he court. Volume **III**, section **1672**.
  - A witness refusing to testify before a committee of the Senate was indicted and tried in the district court. Volume **VI**, section **337**.
  - An instance wherein the House turned over to the jurisdiction of the courts an offender guilty of contempt. Volume **II**, section **1629**.
  - A recalcitrant witness having been released from the custody of the Sergeant at Arms by judgment of a district court, the Senate authorized an appeal to the Supreme Court. Volume **VI**, section **340**.
  - A witness in custody for refusing to testify may invoke the action of the courts only on a clear showing of arbitrary and improvident use of the power amounting to a denial of due process of law. Volume **VI**, section **349**.
  - The same presumption of regularity attaches to action by the Senate in directing the arrest of a recusant witness that applies to the proceedings of the courts. Volume VI, section 349.
  - Further decision of the Supreme Court with particular reference to the relation of the question of pertinency of interrogatories propounded by the committee. Volume **VI**, section **350**.
  - Review of decisions of the Supreme Court relative to the scope and extent of congressional investigations. Volume VI, section 354.
  - A writ of habeas corpus being served on the Sergeant-at-Arms, who held the witness Irwin in custody for contempt, the House, after consideration, prescribed the form and manner of return. Volume **III**, section **1691**.
  - The attempt in 1876 to punish Hallet Kilbourn for declining to testify before a committee resulted in a decision of the Supreme Court denying that the House has an unlimited power to punish for contempt of its authority. Volume **II**, section **1611**.
  - No court "may inquirer directly into the correctness or propriety" of a commitment by either House or discharge the prisoner on habeas corpus. Volume **II**, section **1640**.
  - In the case of Kilbourn *vs.* Thompson the court affirmed the immunity of Members of the House from prosecution on account of their action in a case of alleged contempt. Volume **III**, section **2675**.

## (6) Jurisdiction of Subjects Relating to.

- The Committee on the Judiciary has exercised jurisdiction of bills relating to local courts in the District of Columbia and Alaska and the Territories. Volume **IV**, section **4068**.
- The Committee on the Judiciary have exercised jurisdiction of bills relating to insular courts. Volume **VII**, section **1767**.
- Bills relating to court procedure in criminal cases in the District of Columbia are within the jurisdiction of the Committee of the District of Columbia. Volume **VII**, section **2012**.
- Charges against judges of the United States courts are usually investigated by the Committee on the Judiciary. Volume **IV**, section **4062**.
- The Committee on the Judiciary has exercised jurisdiction over subjects related to the relations of laborers, especially organized laborers, to the courts and to corporations. Volume **IV**, section **4072**.

#### COURTS-Continued.

#### (6) Jurisdiction of Subjects Relating to—Continued.

- The punishment, prevention, and definition of crime and the organization of courts are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1747**.
- Appointment of Federal judges and other court officials and legislation pertaining to their salaries are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1750**.
- Subjects relating to the jurisdiction of the courts are referred to the Committee on the Judiciary. Volume **VII**, section **1760**.
- The Committee on the Territories has jurisdiction of legislation relating to the general affairs of the Territories and has even reported bills relating to the courts. Volume **IV**, section **4209**.
- The Committee for the District of Columbia has exercised jurisdiction as to the police and juvenile courts and justices of the peace in the District. Volume **IV**, section **4290**.
- The jurisdiction of the Committee for the District of Columbia as to matters affecting the higher courts of the District has been exceptional rather than general. Volume **IV**, section **4291**.
- Bills creating courts of the United States in foreign countries are within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4167**.
- The participation by the United States in a World Court of International Justice is a subject within the jurisdiction of the Committee on Foreign Affairs. Volume **VI**, section **326**.

#### (7) In General.

- Summaries showing number of bills introduced, number of reports submitted by committees, number of laws enacted, and number of acts of Congress declared unconstitutional by the Supreme Court. Volume **VII**, section **1028**.
- The pocket-veto case decided by the Supreme Court in 1929. Volume VII, section 1115.
- The decision of Mr. Speaker Reed in counting as part of the quorum Members not voting was sustained by the Supreme Court. Volume **IV**, section **2904**.
- Instance wherein the courts discussed and sustained the privilege of the Member in going to and returning from the sessions of the House. Volume **III**, section **2674**.
- The court in which a Member is challenged was held by the House to be the proper forum in which to plead constitutional exemption and privilege. Volume **VII**, section **2164**.
- The judges of the Supreme Court have the privileges of the floor. Volume V, section 7283. Volume III, section 3634.
- Certified extracts of the Journal are admitted as evidence in the courts of the United States Volume IV, section 2810.
- Jefferson's Manual and Hinds' Precedents are cited by the Supreme Court as authorities in parliamentary procedure. Volume VI, section 343.
- The Speaker held that while the courts may not construe a law in the light of debate attending its passage in the Legislature, the rules are to be interpreted according to views of their purport expressed at the time of adoption. Volume **VII**, section **1023**.
- In 1796 the House discontinued impeachment proceedings against a Territorial judge on assurance that he would be prosecuted in the courts. Volume **III**, section **2486**.
- Opinion of Attorney-General Charles Lee as to impeachment of a Territorial judge holding office during good behavior. Volume **III**, section **2486**.
- A rule adopted by a Senate committee providing that the presence of six Senators should constitute a quorum of the committee was held by the courts to be invalid because adopted at a meeting at which less than a quorum of the committee was present. Volume **VI**, section **345**.

### COURTS, JAMES C.

Statement of, as to manner of holding conferences between the two Houses (footnote). Volume V, section 6254.

### COVODE.

The Pennsylvania election case of Covode v. Foster in the Forty-first Congress. Volume I, sections 559-562.

## COX, ELECTION CASE OF.

The Minnesota election case of Cox v. Strait in the Forty-fourth Congress. Volume II, sections 911, 912.

### COX, SAMUEL S., of New York, Speaker pro tempore.

Decisions on questions of order relating to-

Calendars. Volume IV, section 3300.

Call of the House. Volume IV, section 2989. Committee of the Whole. Volume IV, section 4877.

Continuance of a public work. Volume IV, section 3741.

Legislation in appropriation bills. Volume IV, section 4016.

Privilege. Volume I, section 288 (footnote), 675. Volume III, sections 2607, 2644.

Privileged reports. Volume IV, section 4649.

Quorum. Volume IV, section 2897.

Reconsider, motion to. Volume V, sections 5651, 5681.

Safety of Members. Volume III, section 2685.

Enrolled bills. Volume III, section 2601.

Yeas and nays. Volume V, section 6105.

### COYLE, ELECTION CASE OF.

The Pennsylvania election case of Kent v. Coyle, in the Seventy-second Congress. Volume VI, section 187.

## CRAGO, ELECTION CASE OF.

The Pennsylvania election case of Wise v. Crago in the Sixty-second Congress. Volume VI, section 99.

### CRAIG.

- The Pennsylvania election case of Craig v. Stewart in the Fifty-second Congress. Volume II, section 1041.
- The Alabama election case of Craig v. Shelley in the Forty-eighth Congress. Volume II, section 995.

#### CRAMTON, LOUIS C., of Michigan, Chairman.

Decisions on questions of order relating to-

Calendar Wednesday. Volume VII, section 966.

Committees, jurisdiction of. Volume VII, section 2114.

Concur with an amendment, motion to. Volume VIII, section 2676.

Debate. Volume VIII, sections 2547, 2562.

Enacting clause, strike out. Volume VIII, section 2627.

Reading. Volume VIII, section 2341.

### CRAWFORD, ELECTION CASE OF.

The North Carolina election case of Pearson v. Crawford in the Fifty-sixth Congress. Volume II, sections 1112, 1113.

### CRAWFORD, W. H.

The committee investigating charges against Secretary of the Treasury W.H. Crawford permitted him to be represented by counsel and to produce testimony. Volume **III**, section **1741**.

#### CREDIT.

While the Ways and Means Committee has jurisdiction as to the revenues and bonded debt of the United States, its claims as to the subject of "national finances" and "preservation of the Government credit" have been resisted successfully. Volume **IV**, section **4023**.

### CREDIT-Continued.

- The strengthening of public credit, issues of notes and taxation, redemption, etc., thereof, and authorization of bond issues in connection therewith, have been considered by the Committee on Banking and Currency. Volume **IV**, section **4084**.
- Subjects relating to rural credits and farm-loan legislation, including the extension of rural-credit legislation to the territories, come within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1791**.
- The administration of the War Finance Corporation, the provision of credits for essential industries, and the supervision of the issuance of related securities are subjects within the jurisdiction of the Committee on Banking and Currency. Volume **VII**, section **1795**.

#### **CREDIT MOBILIER.**

The censure of James Brooks and Oakes Ames for acts done in connection with the Credit Mobilier. Volume II, section 1286.

#### CRIMES.

- (1) Charged against a Member.
- (2) As related to qualifications of a Member.
- (3) As related to impeachment.—"High crimes and misdemeanors."
- (4) As related to impeachment.—Indictable offenses.
- (5) As related to impeachment.—Offenses of judges.
- (6) As related to impeachment.—Offenses of judges in relation to intent.
- (7) As related to the suffrage.
- (8) Jurisdiction of Committee as to.

#### (1) Charged Against a Member.

- The words "treason, felony, and breach of the peace" in the constitutional guaranty of privilege have been construed t mean all indictable crimes. Volume **III**, section **2673**.
- All criminal offenses are comprehended by the terms "treason, felony, and breach of the peace," as used in the Constitution, excepting these cases from the operation of the privilege from arrest therein conferred upon Senators and Representatives during their attendance at the sessions of their respective Houses, and in going to and returning from the same. Volume **VI**, section **589**.
- A Member being charged with the crime of manslaughter, the House declined to determine whether or not a question of privilege was raised, and did not investigate. Volume II, section 1277.
- A Member being charged with a crime entirely disconnected with his Representative capacity, the House declined to hold that a question of privilege was involved. Volume **I**, section **466**.
- Instance of examination by a House committee of charges of bigamy and treason against a Delegate. Volume **I**, section **526**.

#### (2) As Related to Qualifications of a Member.

- B.F. Whittemore, being reelected to the same Hosue from which he had resigned to escape expulsion for crime, was excluded from taking the oath and his seat. Volume **I**, section **464**.
- Discussion of the laws of Congress against polygamy as creating a statutory disqualification. Volume I, section 478.
- The case of Brigham H. Roberts in the Fifty-sixth Congress. Volume I, sections 474-480.
- The House declined to permit the oath to be administered to Brigham H. Roberts pending an examination of his qualifications by a committee. Volume I, section 474.
- In a sustained report in 1900 the majority of the committee favored the exclusion and not the expulsion of a Member-elect admitted to be engaged in the practice of polygamy. Volume **I**, section **476**.
- A committee announced as a fundamental principle that the House could not permit in its membership a person serving a sentence for crime. Volume **VI**, section **238**.

#### CRIMES—Continued.

- (2) As Related to Qualifications of a Member—Continued.
  - It is the custom of the House to defer final action against Members under criminal charges pending disposition in the court of last resort. Volume **VI**, section **238**.
  - Prior to adjudication by the courts, the House took no note of criminal proceedings brought against a Member, and retained him in his position as chairman of a committee. Volume **VIII**, section **2205**.
  - A member under criminal indictment retained his position as chairman of a committee but refrained from active participation in legislative proceedings pending judicial determination. Volume **VIII**, section **2205**.

## (3) As Related to Impeachment.—"High Crimes and Misdemeanors."

- Treason, bribery, or other high crimes and misdemeanors require removal of President, Vice-President, or other civil officers on conviction by impeachment. Volume **III**, section **2001**.
- Elaborate discussion of meaning of the words "high crimes and misdemeanors." Volume III, section 2406.
- Review of the deliberation of the Constitutional Convention as bearing on the use of the words "high crimes and misdemeanors." Volume **III**, section **2018**.
- Argument that an impeachable offense is any misbehavior that shows disqualification to hold and exercise the office, whether moral, intellectual, or physical. Volume **III**, section **2015**.
- Discussion of the theory that an impeachable offense is one in its nature or consequence subversive of some fundamental or essential principle of Government, or highly prejudicial to the public interest. Volume **III**, section **2019**.
- In the Colfax case the majority of the Judiciary Committee contended that the power of impeachment was rather remedial than punitive. Volume **III**, section **2510**.
- Argument of Mr. Thaddeus Stevens that impeachment is a purely political proceeding. Volume III, section 2410.
- Discussion of English and American precedents as bearing on the meaning of the phrase "high crimes and misdemeanors." Volume **III**, section **2020**.
- Discussion of the nature of the impeaching power, with reference to American and English precedents. Volume **III**, section **2405**.
- Argument that the phrase "high crimes and misdemeanors" is a "term of art" of fixed meaning in English parliamentary law, and transplanted to the Constitution in unchangeable significance. Volume **III**, section **2009**.
- Discussion of the meaning in English parliamentary law and in the Constitution, of the phrase "high crimes and misdemeanors" as applied to judicial conduct. Volume **VI**, section **462**.
- Argument from review of English impeachments that the phrase "high crimes and misdemeanors" as applied to judicial conduct must mean only acts of the judge while sitting on the bench. Volume **III**, section **2013**.
- Views of the minority of the Judiciary Committee in 1830 as to offenses amounting to high misdemeanor. Volume III, section 2492.
- A statement as to the sentiments of the House on the nature of the power of impeachment during the first and second attempts to impeach President Johnson. Volume **III**, section **2416**.
- As reported from the committee the articles impeaching President Johnson were confined to a few acts chiefly concerning Secretary Stanton. Volume **III**, section **2416**.
- The first attempt to impeach President Johnson was based on the salient charge of usurpation of power, with many specifications. Volume **III**, section **2404**.

Discussion of usurpation of power as a ground for impeachment. Volume III, section 2509.

Definition of impeachable offenses by counsel for President Johnson. Volume III, section 2433.

#### CRIMES-Continued.

(3) As Related to Impeachment.—"High Crimes and Misdemeanors"—Continued. Reference to discussions as to what are impeachable offenses. Volume III, section 2008.

### (4) As Related to Impeachment—Indictable Offenses.

- Whether or not an offense must be indictable under a statute in order to come within the impeaching power was discussed fully in the first attempt to impeach President Johnson. Volume **III**, section **2405**.
- In the first attempt to impeach President Johnson the minority of the Judiciary Committee held that an indictable offense must be charged. Volume **III**, section **2406**.
- The question whether impeachment must be confined to indictable offenses was in issue as to the second report favoring impeachment of President Johnson. Volume **III**, section **2410**.
- Although the charges in the articles impeaching President Johnson were at first narrowed to a few charges, there was a protest against the theory that only an indictable offense was impeachable. Volume **III**, section **2416**.
- On the tenth and eleventh articles in the Johnson impeachment the House, after debate, concluded to impeach for other than indictable offenses. Volume **III**, section **2418**.
- Abandonment of the theory that impeachment may be only for indictable offenses. Volume **III**, section **2019**.
- Argument as to whether impeachment is restricted to offenses which are indictable, or at least of a criminal nature. Volume **VI**, section **455**.
- Impeachable offenses are not confined to acts interdicted by the Constitution or the Federal Statutes but include also acts not commonly defined as criminal or subject to indictment. Volume VI, section 545.

## (5) As Related to Impeachment—Offenses of Judges.

- The House, without division, voted to impeach Judge Delahay for improper personal habits. Volume III, section 2505.
- The majority of the Judiciary Committee recommended the impeachment of Judge Busteed, principally for nonresidence. Volume III, section 2512.
- A question as to the authority of Congress to make nonresidence of a judge an impeachable offense. Volume III, section 2512.
- A majority of the Judiciary Committee reported in favor of impeaching Judge Durell, principally for usurpation of power. Volume **III**, section **2508**.
- Argument of Mr. John M. Thurston, counsel, that judges may be impeached only for judicial misconduct occurring in the actual administration of justice in connection with the court. Volume III, section 2010.
- Argument of Mr. Anthony Higgins, counsel, that impeachable offenses by a judge are confined to acts done on the bench in discharge of his duties. Volume **III**, section **2012**.
- Review of impeachments in Congress to show that judges have been impeached only for acts of judgment performed on the bench as contradistinguished from personal acts performed while in office. Volume **III**, section **2017**.
- Answer to the argument that a judge may be impeached only for acts done in his official capacity. Volume III, section 2015.
- Argument of Mr. Manager Perkins that a judge may be impeached for personal misconduct. Volume III, section 2011.
- Mr. Manager Olmstead's argument that impeachment is not restricted to offenses indictable under Federal law and that judges may be impeached for breaches of "good behavior." Volume III, section **2020**.
- Argument of Mr. Manager Clayton that a judge may be impeached for misbehavior not necessarily connected with his judicial functions. Volume **III**, section **2016**.
- Argument that a judge may be impeached for misbehavior general. Volume III, section 2021.

#### CRIMES—Continued.

- (5) As Related to Impeachment.—Offenses of Judges—Continued.
  - In 1890 the Judiciary Committee concluded that Judge Boarman should be impeached for an act in violation of the statute. Volume III, section 2517.
  - An argument that judges may be impeached for any breach of good behavior. Volume III, section 2497.
  - As to what are impeachable offenses was a subject of argument in the Watrous case. Volume III, section 2498.
  - Discussion of the question of impeachability of a judge for offenses not subject to prosecution by indictment or information in a criminal court. Volume **VI**, section **464**.
  - Managers and counsel made extended opening statements in the Archbald trial, the managers outlining charges which they proposed to establish and counsel for the respondent setting forth the contention that impeachment could be sustained only on conviction of offenses punishable in criminal court and controverting charges preferred in the articles of impeachment. Volume **VI**, section **509**.
  - The Archbald case removed from the domain of controversy of proposition that judges are only impeachable for the commission of crimes or misdemeanors against the laws of general application. Volume **VI**, section **457**.

### (6) As Related to Impeachment.—Offenses of Judges in Relation to Intent.

- Discussion of the intent of a judge as a primary condition needed to justify impeachment. Volume III, section 2104.
- The second investigation of Judge Boarman having revealed on absence of bad intent in his censurable acts, the committee and the House decided against impeachment. Volume **III**, section **2518**.
- The committee and the House acted adversely on a proposition to impeach Judge Blodgett for an act in excess of his jurisdiction, bad faith not being shown. Volume **III**, section **2516**.
- Instance wherein a majority of the Judiciary Committee reported a resolution censuring a judge for acts not shown to be with corrupt intent. Volume **III**, section **2519**.

### (7) As Related to the Suffrage.

- No penalty is fixed for a denial of the right of suffrage because of rebellion or other crimes. Volume I, section 301.
- Where votes are disqualified for crime a vote should not be rejected unless there is proper evidence of the conviction of the person offering it. Volume **I**, section **537**.

### (8) Jurisdiction of Committee as to.

- The subjects of criminals, crimes, penalties, and extradition are within the jurisdiction of the Committee on the Judiciary. Volume IV, section 4069.
- The punishment, prevention, and definition of crime and the organization of courts are subjects within the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1747**.
- The study of criminal, pauper, and defective classes is a subject under jurisdiction of the Committee on the Judiciary. Volume VII, section 1756.
- Bills proposing punishment of crimes against interstate or foreign shipments belong within the jurisdiction of the Committee on the Judiciary. Volume VII, section 1757.
- Provisions for assessment and remission of punishments and penalties in connection with crimes and offfense against the mail service have been reported by the Committee on the Post Office and Post Roads. Volume **VII**, section **1920**.

#### **CRIMINAL CHARGE.**

The Commons in impeaching usually pass a resolution containing a criminal charge against the accused and direct a member to impeach him by oral accusation before the Lords. Volume **III**, section **2026**.

### CRIMINAL LAW.

The rule assigns to the Judiciary Committee jurisdiction of subjects relating to "judicial proceedings, civil and criminal law." Volume **IV**, section **4054**.

#### **CRIMINAL PROCEDURE.**

Argument that an impeachment trial is a criminal proceeding. Volume **III**, section **2010**. An argument that an impeachment trial is not a criminal proceeding. Volume **III**, section **2270**.

#### CRIMINALS.

The subjects of criminals, crimes, penalties, and extradition are within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4069**.

## **CRISP, CHARLES F., of Georgia, Speaker.**

Decisions on questions of order relating to-Adjourn, motion to. Volume V, sections 5365, 5370. Adjourn, to fix the day. Volume V, sections 5382, 5383. Amendments. Volume IV, section 4881. Amendments between the Houses. Volume V, sections 6173, 6197. Amendments, germane. Volume V, section 5829. Amendments not germane. Volume V, sections 5882, 5886. Appeals. Volume V, section 6941. Bills. Volume IV, section 3292. Volume V, sections 6144. Call of committees. Volume IV, section 3121. Call of the House. Volume III, sections 2545, 2617, 2618. Volume IV, sections 2985-2987, 2998, 3005, 3017, 3018, 3019, 3026, 3027, 3039. Committee of the Whole. Volume IV, sections 4801, 4802, 4819, 4841, 4842, 4853, 4855, 4863, 4864. Conference. Volume V, sections 6272, 6586. Conference reports. Volume V, sections 6408, 6457, 6512, 6586. Congressional Record. Volume III, section 2623. Volume V, sections 6964, 6968, 6982, 6998, 7023. Debate. Volume V, sections 4985, 5123, 5183-5187. Debate, five-minute. Volume V, section 5229. Dilatory motions. Volume V, sections 5716-5719, 5739-5741, 5747, 5749. Discharge of a committee. Volume III, section 1871. Discharge of managers of a conference. Volume V, sections 6526, 6527. Division of question. Volume IV, sections 4890, 4892. Volume V, section 6162. Enacting words stricken out. Volume V, section 5338. Forty minutes of debate. Volume V, sections 5504, 5505, 6822. General parliamentary law. Volume V, section 5604. Journal. Volume IV, sections 2751, 2754-2756, 2758, 2772, 2773. Jurisdiction of committees. Volume IV, sections 4359, 4360, 4365, 4382, 4383, 4386, 4387. Lay on the table, motion to. Volume V, sections 5391, 5412, 5420. Message. Volume V, sections 5268, 6603, 6641, 6642. Order of business. Volume IV, sections 3104, 3114. Personal explanations. Volume IV, section 2864. Personal privilege. Volume III, sections 2693, 2700. Volume V, section 5078. Points of order. Volume IV, section 3282. Volume V, section 6928. Postpone, motion to. Volume IV, section 4915. Previous question. Volume V, sections 5480, 5487, 5513, 5518, 5519, 5542, 5575, 5584, 5585, 5588, 5593, 5594, 5602. Private bills. Volume IV, sections 3275, 3277, 3282. Privilege. Volume III, sections 2528, 2529, 2548, 2555, 2565, 2568, 2569, 2572, 2582, 2586,

2591, 2610, 2619, 2637, 2643, 2688, 2690, 2720.

## CRISP, CHARLES F., of Georgia, Speaker-Continued.

Decisions on questions of order relating to—Continued.

Privilege of the floor. Volume V, sections 7285, 7290.

Privileged motions. Volume IV, sections 3075, 3086, 3305.

Privileged reports. Volume IV, sections 4630, 4635, 4648.

Question of consideration. Volume IV, sections 3308, 3309. Volume V, sections 4948, 4961, 4962, 4966, 4969, 4970, 4973, 4974.

Quorum. Volume IV, sections 2919, 2920, 2922, 2941, 2954, 2959, 2961, 2967.

Recall of a bill. Volume **IV**, section **3478**.

Reconsider, motion to. Volume V, sections 5610, 5611, 5648, 5665, 5677, 5682, 5688.

Refer, motion to. Volume V, sections 5533-5537, 5564.

Reference of bills. Volume IV, sections 2853, 4378.

Reference of claims. Volume IV, section 4381.

Report of committees. Volume IV, section 4591.

Report of Committee of the Whole. Volume IV, sections 3225, 3226, 3229.

Resolutions of inquiry. Volume III, sections 1869, 1870.

Rules, Committee on. Volume V, section 6771.

Speaker. Volume II, section 1342. Volume V, sections 5937, 5938.

Speaker's table. Volume IV, sections 3105, 3110.

Special order. Volume IV, sections 3176, 3203-3206, 3208, 3211, 3213. Volume V, section 6774.

Suspension of rules. Volume V, sections 5752, 6794, 6800, 6818, 6827, 6844.

Tellers. Volume V, sections 5989, 5990.

Unanimous consent. Volume IV, section 3058.

Vetoed bills. Volume IV, section 3546.

Withdrawal of motions. Volume V, sections 5347, 5353, 5357.

Withdrawal of vote. Volume V, section 5930.

Yeas and nays. Volume V, sections 6024, 6056, 6064.

## CRISP, CHARLES R., of Georgia, Chairman.

Decisions on questions of order relating to-

Amendment, germaneness of. Volume VII, section 1523. Volume VIII, section 3059.

Amendment, in the third degree. Volume VII, section 783.

Amendment, substitute. Volume VIII, section 2861.

Amendment, when offered. Volume VIII, sections 2475, 2862.

Appropriations. Volume VII, sections 1225, 1328, 1350, 1409, 1437, 1448, 1455, 1456, 1458,

1518, 1535, 1537, 1566, 1624, 1654, 1676, 1677.

Committees, jurisdiction of. Volume VII, section 2116.

Debate. Volume VIII, section 3454.

Holman Rule. Volume VII, sections 1425, 1494.

Privilege. Volume VIII, section 2567.

Recommit, motion to. Volume VIII, section 2698.

Reference. Volume VIII, section 2262.

Unanimous Consent Calendar. Volume VII, section 991.

## **CRITICISM IN DEBATE. See "Debate."**

#### CROSS.

The election case of Cross v. McGuire from the Territory of Oklahoma in the Fifty-eighth Congress. Volume I, section 732.

### CROSS-EXAMINATION IN IMPEACHMENT TRIALS AND INVESTIGATIONS.

Witnesses in an impeachment are examined by one person on either side. Volume III, section 2168.

#### CROSS-EXAMINATION IN IMPEACHMENT TRIALS AND INVESTIGATIONS—Con.

- In the Swayne trial it was held that cross-examination should be responsive to the examination in chief. Volume **III**, sections **2210**, **2211**.
- Discussion as to whether or not the cross-examination in an impeachment trial may go beyond the scope of the direct examination. Volume **III**, section **2208**.
- Instance wherein, during cross-examination in an impeachment trial, the Senate sustained objection to evidence on a point not touched to direct examination and of doubtful pertinency. Volume III, section 2213.
- In the Belknap trial the Senate permitted a redirect examination which was not responsive to the facts elicited in cross-examination. Volume **III**, section **2209**.
- Managers and counsel disagreeing as to method of direct and cross-examination of a delayed witness, the Senate ordered examination in accordance with the regular practice. Volume III, section 2170.
- The Senate decided in the Belknap trial that a witness recalled, after direct and cross-examination, to answer a question by a Senator might not be again subjected to direct examination. Volume III, section 2215.
- The Chief Justice declined to rule finally that cross-examination of a witness in an impeachment trial should be concluded before his dismissal. Volume **III**, section **2214**.
- Rulings in the Swayne trial as to right to counsel of respondent to introduce documents in evidence during their cross-examination of witnesses for the managers. Volume III, section 2212.
- There being no appearance for Judge Pickering, witnesses presented by the managers were not cross-examined, except for a few questions by the presiding officer. Volume III, section 2335.
- Decision by the President pro tempore in the impeachment trial of Judge Archbald, on the latitude of counsel in cross-examination of witness relative to testimony previously given by the witness before a committee of the House. Volume **VI**, section **496**.
- The President pro tempore ruled, in the Archbald trial, that counsel in examination might confine a witness within the limits of his interrogation, but witness should have opportunity either in direct examination or under cross-examination, to explain fully any answer made. Volume **VI**, section **492**.
- During the investigation of Judge Speer, looking to impeachment, he attended each session, accompanied by counsel, and cross-examined witnesses. Volume VI, section 527.
- During the investigation of Judge Hanford with a view to impeachment, he was represented by counsel who cross-examined witnesses and produced evidence in his behalf. Volume **VI**, section **526**.
- In investigating the conduct of Judge Archbald, the Judiciary Committee, by resolution, extended to the accused permission to be present with counsel and cross-examine witness. Volume **VI**, section **498**.

## CROWE.

The Alabama election case of Crowe v. Underwood in the Fifty-fifth Congress. Volume II, section 1101.

### **CROWLEY.**

- The Texas election case of Rosenthal v. Crowley in the Fifty-fourth Congress. Volume I, section 684.
- The Illinois election case of Crowley v. Wilson in the Sixty-second Congress. Volume VI, section 132.

### **CRUMPACKER, EDGAR D., of Indiana, Chairman.**

Decisions on questions of order relating to-

Amendments not germane. Volume V, sections 5833, 5851, 5869.

Authorization of appropriations. Volume IV, sections 3607, 3632, 3638-3640, 3644-3646, 3658.

## CRUMPACKER, EDGAR D., of Indiana, Chairman—Continued.

Decisions on questions of order relating to—Continued.
Continuaiton of a public work. Volume IV, sections 3705, 3736.
Five-minute debate. Volume V, section 5222.
Five-minute rule. Volume IV, section 3833.
Legislation on appropriation bills. Volume IV, sections 3833, 3834, 3856, 3870.
Limitations. Volume IV, sections 3919, 3976.
Point of order. Volume V, sections 6901, 6911.
Quorum. Volume IV, section 2949.

## CUBA.

- The rule creating the Committee on Insular Affairs gave to it jurisdiction of subjects relating to Cuba. Volume IV, section 4213.
- Although there is a specific rule giving to the Committee on Insular Affairs the jurisdiction of matters relating to Cuba, the House has decided that they belong rather to the Committee on Foreign Affairs. Volume **IV**, section **4215**.
- The joint resolution of 1898 declaring the intervention of the United States to remedy conditions existing in the island of Cuba originated in the House. Volume II, section 1540.

### CULBERSON.

The Texas election case of Davis v. Culberson in the Fifty-fourth Congress. Volume I, section 755.

#### CULPEPPER.

The North Carolina election case of McFarland v. Culpepper in the Tenth Congress. Volume I, section 321.

### CUMMINS, ALBERT B., of Iowa, President pro tempore.

Decisions on questions of order relating to—
Conferences. Volume VIII, sections 3274, 3275, 3300, 3301.
Joint Session. Volume VIII, section 3334.
Reference. Volume VII, section 2163.
Revenue bill. Volume VI, section 316.

#### CUMULATIVE.

In the Belknap trial testimony cumulative as to the fact but not as to the intent of respondent was admitted. Volume **III**, section **2275**.

# CUNNINGHAM.

The Case of Thomas W. Cunningham, recusant witness. Volume VI, section 346.

### CURRENCY.

- The rule assigns to the Committee on Banking and Currency jurisdiction of subjects relating to "banking and currency." Volume **IV**, section **4082**.
- A legislative proposition to maintain the parity of the money of the United States was reported by the Committee on Banking and Currency. Volume **IV**, section **4089**.
- The jurisdiction of the subject of the issue of silver certificates as currency was given to the Committee on Banking and Currency. Volume **IV**, sections **4087**, **4088**.
- The strengthening of public credit, issues of notes, and taxation, redemption, etc., thereof, and authorization of bond issues in connection therewith have been considered by the Committee on Banking and Currency. Volume **IV**, section **4084**.

### CURRIER, FRANK D., of New Hampshire. Chairman.

Decisions on questions of order relating to— Amendments. Volume V, section 5791.
Appropirations. Volume VII, sections 1292, 1312, 1315, 1623.
Bills. Volume VIII, section 2333.
Continuance of a public work. Volume IV, section 3718.
Debate. Volume VIII, section 2486.

# CURRIER, FRANK D., of New Hampshire. Chairman-Continued.

Decisions on questions of order relating to-Continued.

Jurisdiction of committees. Volume IV, sections 4044, 4046, 4049, 4165, 4220.

Leave to print. Volume V, section 7010.

Legislation on appropriation bills. Volume IV, sections 3815, 3897, 3898.

Limitations. Volume IV, sections 3922, 3984, 4017, 4018.

Point of order. Volume V, section 6868, 6884.

Reading. Volume VII, section 1054. Volume VIII, section 2335.

Recognition. Volume VIII, section 2865.

Recommit, motion to. Volume VIII, sections 2326, 2329.

Senate amendments. Volume V, section 6196.

Strike out, motion to. Volume V, section 5771.

Tellers. Volume V, section 5988.

# CURTIN.

722

The Pennsylvania election case of Curtin v. Yocum in the Forty-sixth Congress. Volume II, sections 939-941.

# CURTIS, CHARLES, of Kansas, Chairman and Vice President.

Decisions on questions of order relating to-

Appropriations for salaries. Volume IV, section 3696.

Authorization of appropriations. Volume IV, sections 3606, 3609

Conferences. Volume VIII, sections 3234, 3280, 3281, 3314.

Congressional Record. Volume V, section 6987.

Debate. Volume V, section 5082. Volume VIII, section 2525.

Floor, admission to. Volume VIII, section 3639.

Limitations. Volume IV, section 3965.

Points of order. Volume IV, section 4725.

Resignation. Volume VIII, section 2200.

Revenue Bills. Volume VI, section 320.

Senator, oath. Volume VI, section 19.

# CUSTODY.

- (1) Of respondent in an impeachment.
- (2) Of papers during electoral count.
- (3) Of witnesses.

#### (1) Of Respondent in an Impeachment.

- It was concluded by a Senate committee in Pickering's impeachment that the Senate had no power to take into custody the body of the accused. Volume **III**, section **2324**.
- Under the parliamentary law the respondent answers the summons in custody if the case be capital and the accusation be special, but not if it be general. Volume **III**, section **2120**.
- A respondent in a case of impeachment of misdemeanor answers the articles before the Lords in such a state of liberty or restraint as he was in when the Commons complained of him. Volume III, section 2120.
- The accusation being a misdemeanor only, the respondent, under the English usage, does not answer the summons in custody, but the Lords may commit him until he finds sureties for his future appearance. Volume **III**, section **2120**.

# (2) Of Papers During Electoral Count.

When during the electoral count of 1873 the two Houses separated to consider objections, the Vice-President, who had custody of the documents, left with the House duplicates of the electoral certificates. Volume **III**, section **1951**.

# (3) Of Witnesses.

A witness in the custody of the Sergeant at Arms having procured a writ of habeas corpus, the Senate requested the President to direct the Attorney General to defend the suit. Volume **VI**, section **339**.

#### **CUSTODY**—Continued.

# (3) Of Witnesses—Continued.

- A witness in custody for refusing to testify may invoke the action of the courts only on a clear showing of arbitrary and improvement use of the power amounting to a denial of due process of law. Volume **VI**, section **349**.
- It is assumed that the Senate will deal with a witness in accordance with recognized rules and discharge him from custody upon proper assurance that he will appear to testify when required. Volume **VI**, section **349**.
- A recalcitrant witness having been released from the custody of the Sergeant at Arms by judgment of a district court, the Senate authorized an appeal to the Supreme Court. Volume **VI**, section **340**.
- A witness having refused to testify before a subcommittee was arrested and detained in custody. Volume VI, section 531.

#### CUSTOMS.

- In the later practice of the House subjects relating to transportation of dutiable goods, ports of entry and delivery, and customs collection districts have been reported by the Committee on Ways and Means. Volume **IV**, section **4026**.
- The former jurisdiction of the Committee on Interstate and Foreign Commerce over customs matters related most closely to commerce has passed to the Committee on Ways and Means. Volume **IV**, section **4026**.
- Bills authorizing the construction of revenue cutters and auxiliary craft of the customs service are reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4108.
- A bill regulating the importation of drugs and utilizing the customs office in that connection was held not to come within the rule giving privileged status to certain bills, reported by the Ways and Means Committee. Volume **VIII**, section **2279**.
- Authorization for construction of buildings for the customs service on military reservations is a subject within the jurisdiction of the Committee on Public Buildings and Grounds and not the Committee on Military Affairs. Volume **VII**, section **1972**.
- Bills to license customhouse brokers come within the jurisdiction the Committee on Ways and Means. Volume VII, section 1717.
- Bills authorizing the refund of custom duties have been reported by the Committee on Claims. Volume VII, section 1997.
- The Ways and Means Committee has exercised jurisdiction over legislation fixing compensation of employees of the customs service. Volume VII, section 1724.
- The Ways and Means Committee exercises jurisdiction over legislation relating to appraisers of merchandise in the customs service. Volume **VII**, section **1728**.
- Bills relating to the United States Customs Court are within the jurisdiction of the Committee on Ways and Means. Volume VII, section 1740.
- Legislation prescribing regulations and pay for laborers unloading vessels in the Customs Service has been reported by the Committee on Ways and Means. Volume **VII**, section **1735**.

#### **CUSTOMS UNIONS.**

The Ways and Means Committee has exercised jurisdiction over the subjects of customs unions, reciprocity treaties, and conventions affecting the revenues. Volume **IV**, section **4021**.

#### CUTLER.

The Senate election case of Cutler and Smith, from Louisiana, in the Thirty-eighth Congress. Volume I, section 385.

## CUTTS.

The Iowa election case of Cook v. Cutts in the Forty-seventh Congress. Volume II, sections 956-958.

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- The election case of Daily v. Estabrook, from the Territory of Nebraska, in the Thirty-sixth Congress. Volume I, sections 839, 840.
- The Nebraska election case of Morton v. Daily in the Thirty-seventh Congress. Volume I, sections 615-619.
- The election case of Morton and Daily, from the Territory of Nebraska, in the Thirty-seventh Congress. Volume I, section 687.

# DAIRY.

- The Committee on Agriculture has exercised a general but not exclusive jurisdiction of legislation relating to imitation dairy products, manufacture of lard, etc. Volume IV, section 4156.
- The Committee on Agriculture has reported as to the regulation of importation and inspection of livestock and dairy products, and the establishment and maintenance of quarantine stations for that purpose. Volume VII, section 1862.
- The control of stockyards and packing plants and the regulation of interstate and foreign commerce in livestock, dairy, and livestock products, poultry and poultry products, are subjects within the jurisdiction of the Committee on Agriculture. Volume VII, section 1869.
- An appropriation for the distribution of proceedings of the World's Dairy Congress was held to be authorized by the provision for the dissemination of knowledge in the law creating the Department of Agriculture. Volume VII, section 1174.

#### DAKOTA.

- The election case of Fuller v. Kingsbury, from the Dakota portion of the old Territory of Minnesota, in the Thirty-fifth Congress. Volume I, sections 408, 409.
- The election case of Burleigh and Spink v. Armstrong, from Dakota Territory, in the Forty-second Congress Volume I, section 889.
- The election case of Todd v. Jayne, from the Territory of Dakota, in the Thirty-eight Congress. Volume II, sections 832, 833.
- The election case of Jayne and Todd from Dakota, in the Thirty-eighth Congress. Volume I, section 619.

# DALLAS, GEORGE M., of Pennsylvania, Vice-President.

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DALZELL, JOHN, of Pennsylvania, Speaker pro tempore and Chairman.

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- Unanimous consent calendar. Volume VII, section 973.
- Voting, pairs. Volume VIII, section 3081.
- Yeas and nays. Volume V, section 6037.

#### DAMAGES.

- An appropriation for payment of damage to lands and crops incurred in condemning right of way for irrigation projects was held to be authorized by law. Volume **VII**, section **1217**.
- The payment of a claim for unliquidated damages is unauthorized by law and not in order on an appropriation bill. Volume **VII**, section **1287**.

#### DAMS.

- The Committee on Interstate and Foreign Commerce considers bills relating to dams in navigable streams unless they are related to improvements under jurisdiction of the Committee on Rivers and Harbors. Volume **IV**, section **4100**.
- The Committee on Interstate and Foreign Commerce exercises jurisdiction over bills authorizing the construction of dams across navigable streams. Volume **VII**, section **1831**.
- The boundaries between the United States and foreign nations, and naval strength, bridges, and dams on waters along such boundaries are subjects with the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4166**.

# DAMS-Continued.

Legislation relating to dikes, dams, levees, and telephone and telegraph wires across navigable streams, and to change of name, navigability or diversion of water from such streams, belongs to the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1810**.

## DANTZLER.

- The South Carolina election case of Dantzler v. Lever in the Fifty-eighth Congress. Volume II, section 1134.
- The South Carolina election cases of Dantzler v. Lever, Prioleau v. Le gare, and Myers v. Patterson in the Sixtieth Congress. Volume VI, section 122.

#### DARRALL.

- The Louisiana election case of Darrall v. Bailey in the Forty-first Congress. Volume I, sections 328-336.
- The Louisiana election election case of Breaux v. Darrall in the Forty-fourth Congress. Volume II, section 919.
- The Louisiana election case of Acklen v. Darrall, in the Forty-fifth Congress. Volume II, section 924.

# DAUGHERTY.

The investigation of charges against Attorney General Harry M. Daugherty. Volume VI, section 536.

The case of M. S. Daugherty, in the Senate, in 1924. Volume VI, section 339.

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# DAVENPORT.

The Oklahoma election case of Davenport v. Chandler in the Sixty-fifth Congress. Volume VI, section 149.

# DAVIDSON.

- The Florida election case of Witherspoon v. Davidson in the Forty-seventh Congress. Volume I, section 753.
- The Alabama election case of McDuffie v. Davidson in the Fiftieth Congress. Volume II, sections 1007, 1008.
- The Senate election case of Davidson v. Call, from Florida, in the Fifty-second Congress. Volume II, section 1060.
- The Kentucky election case of Davidson v. Gilbert in the Fifty-sixth Congress. Volume I, section 313.

# DAVIS, DAVID, of Illinois, President pro tempore.

Decisions on questions of order relating to— Conference. Volume V, sections 6337, 6406. Debate. Volume V, section 6406. Vetoed bill. Volume IV, section 3550.

#### DAVIS, ELECTION CASES OF.

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- The Virginia election case of Thomas v. Davis in the Forty-third Congress. Volume II, section 898.
- The Texas election case of Davis v. Culberson in the Fifty-fourth Congress. Volume I, section 755.
- The Tennessee election case of Davis v. Sims in the Fifty-eighth Congress. Volume II, sections 1132, 1133.

# DAVIS, ELECTION CASES OF-Continued.

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# DAVIS, JOHN W., of Indiana, Speaker.

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# DAWES, CHARLES G., of Illinois, Vice President

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# DAWS, HENRY L., of Massachusetts, Chairman.

Decisions on questions of order relating to— Division of the question. Volume V, section 6146. Peronal interest. Volume V, section 5955. Suspension of the rules. Volume V, section 6835.

# DAWSON, ELECTION CASE OF.

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# DAWSON, WILLIAM C., of Georgia, Chairman.

Decisions of questions of order relating to— Committee of the Whole. Volume IV, section 4722. Volume V, section 6737. Quorum. Volume IV, section 2977.

# DAYLIGHT SAVING.

Establisment of zones for standard time and provisions for daylight saving are subjects within the jurisdiction of the Committee on Interstate and Foreign Commerce. Volume **VII**, section **1828**.

# DAYS.

- (1) The legislative day.
- (2) Sunday.
- (3) The House adjourns for "not more than three days."
- (4) Of meeting of Congress.

# (5) Of elections.

# (1) The Legislative Day.

- In the contemplation of the rules and special orders of the House a day in the legislative day, and not a calendar day, and the two are not always the same. Volume **IV**, section **3192**.
- Instance wherein the House held two legislative days within the limits of one calendar day (footnote). Volume **V**, section **6724**.
- The legislative day continues until terminated by an adjournment, irrespective of the passage of calendar days. Volume **V**, sections **6738**, **6739**. Volume **VIII**, section **3356**.
- There must be an adjournment before the legislative day will terminate, and an adjournment does not take place by reason of the arrival of the time for the regular daily meeting of the House. Volume **V**, sections **6738**, **6739**.
- When a special order requires a recess at a certain hour of a certain day, the recess is not taken if the encroachment of a prior legislative day prevents the existence of the said certain day as a legislative day. Volume **IV**, section **3192**.
- A session of the Hours extending, by failure to adjourn, through the succeeding calendar day, a special order for the legislative day expected to be held on that calendar day falls, as the session is of the legislative day. Volume **IV**, section **3192**.
- When through an erroneous announcement of the vote the House is declared adjourned and, in fact, disperses, when actually it has voted not to adjourn, the session when it next meets is nevertheless a new legislative day. Volume **V**, section **6734**.
- A recess does not terminate a legislative day and a legislative day may not be terminated during recess. Volume VIII, section 3556.
- The legislative day and not the calendar day governs in determining the order of business. Volume VI, section 723.
- The House has adjourned for the holiday recess as of the legislative day. Volume VIII, section 3370.

# (2) Sunday.

- In the ordinary practice of the House Sunday is regarded as a dies non. Volume **V**, section **7245**. By vote of the House Sunday has been made legistive day. Volume **V**, section **6732**.
- Sunday has been made a legislative day by concurrent action of the two Houses. Volume **V**, section **6731**.
- An adjournment does not necessarily take place at 12 p.m. Saturday, the House having power to continue in session on Sunday if it be so pleased. Volume **V**, sections **6728**, **6729**.
- For many years the House has continued its session of Saturday into Sunday when under stress of business. Volume **V**, section **6728**.
- Instance of an early protest against prolonging a session into the hours of Sunday. Volume V, section **5946**.
- The propriety of continuing a session into Sunday does not constitute a question of order for the Speaker, who may not adjourn the House against its will. Volume **V**, section **6728**.
- In computing the days of session Sunday has not always been treated as a dies non. Volume V, section 6733.

# (3) The House Adjourns for "Not More Than Three Days."

- Sunday is not taken into account in making the constitutional adjournment of "not more than three days." Volume **V**, sections **6673**, **6674**.
- The constitutional adjournment for "not more than three days" must take into the count either the day of adjourning or the day of meeting. Volume **V**, sections **6673**, **6674**.

## DAYS-Continued.

- (3) The House Adjourns for "Not More Than Three Days"—Continued.
  - While neither House may adjourn for more than three days during a session of Congress without the consent of the other, either may adjourn ad libitum with the consent of the other House. Volume **VIII**, section **3363**.
  - On request of the House, the Senate agreed to a resolution granting its consent to the adjournment of the House for a period in excess of three days. Volume **VIII**, section **3366**.
  - A motion to take from the Speaker's table a concurrent resolution providing for a recess of more than three days, while privileged, is not debatable. Volume **VIII**, section **3367**.
  - In computing the days of a session the period during which the Congress stands adjourned for more than three days is treated as dies non. Volume **VIII**, section **3368**.
  - The House has by standing order provided that it should meet on two days only of each week instead of daily. Volume **VIII**, section **3369**.

#### (4) Of Meeting of Congress.

- In the later view an existing session ends with the day appointed by the Constitution for the regular annual session. Volume **II**, section **1160**.
- In the later Congresses it has been established, both by declaration and practice, that a special session, whether convened by law or proclamation, ends with the constitutional day for annual meeting. Volume V, sections **6690–6693**. Volume VIII, section **3375**.
- Early Congresses convened, either by proclamation or law, on a day earlier than the constitutional day remained in continuous session to a time beyond that day. Volume I, sections 10, 11.
- Early Congresses having by law met on a day earlier than the constitutional day, remained in continuous session to a time beyond that day. Volume **I**, sections **6–9**.
- In the later but not the earlier practice the fact that Congress has met once within the year does not make uncertain the constitutional mandate to meet on the first Monday of December. Volume I, sections 10, 11.
- In 1797 the Congress assembled on the day constitutionally provided by law, although it had already held a session that year. Volume **I**, sections **6–9**.
- The First Congress having met once in each of its two years of existence, a doubt existed as to whether or not it would legally meet again on the day appointed by the Constitution. Volume I, section 5.
- Instance wherein Congress in adjourning fixed by resolution the time of meeting of the next session on the constitutional day. Volume **I**, section **5**.
- The First Congress by law appointed for its second meeting a day later than the day fixed by the Constitution. Volume **I**, section **5**.
- The early laws fixing the time for the meeting of Congress specified the day but not the hour. Volume I, sections 6-9.
- Instances of laws fixing the time of annual meeting of Congress. Volume I, section 5.
- Instance wherein a law convening Congress specified the hour as well as the day. Volume I, sections 10, 11.
- Instances wherein Congress has been convened by proclamations or by law. Volume I, sections 10, 11.

# (5) Of Elections.

- The house seated a loyal claimant voted for at an election called on the legal day but by the governor of a State in secession. Volume **I**, section **365**.
- No legal notice of election of a certain precinct being given, the poll was rejected by the committee, although the day of election was fixed by law. Volume **I**, section **317**.
- Because a county was not legally organized, and the election was not held on the legal day, and nonresidents voted, the entire vote of the county was rejected by the committee. Volume **I**, section **616**.

#### DAYTON.

The investigation into the conduct of Alston G. Dayton, United States district judge for the northern district of West Virginia in 1915. Volume VI, section 529.

# DAYTON, JONATHAN, of New Jersey, Speaker.

Decisions on questions of order relating to-

Amendment of Journal. Volume IV, section 2781. Debate. Volume V, section 5137.

# DEAN.

The Massachusetts election case of Dean v. Field in the Forty-fifth Congress. Volume II, section 931.

# DEATH.

- (1) Of a Member.—Announcement and resolutions.
- (2) Of a Member.—Funeral.
- (3) Of a Member.—Eulogies, etc.
- (4) Of a Member.—The vacancy.
- (5) Of Speaker or other officers.
- (6) Of a President or ex-President of the United States.
- (7) Of a candidate for President, as related to the electoral count.
- (8) Of Vice-President and other civil, military, and naval officers.
- (9) Of eminent citizens.
- (10) Of foreign personages.

#### (1) Of a Member.—Announcement and Resolutions.

- Form of resolutions offered at the death of a Member. Volume V, section 7107.
- The House takes notice of the death of a Member-elect as if he had been duly qualified. Volume V, sections 7134, 7135. Volume VIII, section 3561.
- The death of a Member who has died in recess of Congress is announced at the beginning of the next session. Volume **V**, sections **7123–7128**.

Notice of the death of a Member is sometimes transmitted to the House by the executive of his State. Volume **V**, section **7130**.

- Proceedings on the occasion of the death of a Member in the chamber. Volume V, sections 7121, 7122. Volume VIII, section 3559.
- Early observances of the House at the decease of Members. Volume V, sections 7108-7120.
- At the request of a deceased Member the House did not appoint a committee or hold memorial exercises and the Senate was not informed of his death. Volume **V**, section **7170**.
- Form of procedure when the Senate informs the House of the death of a Senator. Volume V, sections 7131-7133.
- Forms of action on death of a Senator and Member-elect who had died in the recess before the assembling of Congress. Volume **V**, section **7219**.
- A Senator having died while under conviction of crime, no announcement of his death was made to the Senate. Volume **IV**, section **4479**.
- In rare instances action has been taken on the occasion of the decease of a former Member. Volume V, sections 7136-7138. Volume VIII, sections 3560, 3562.

#### (2) Of a Member.—Funeral.

- The House sometimes authorizes the funeral of a deceased Member in the Hall. Volume VIII, section **3567**.
- Ceremonies at funerals of Members in the Hall of the House in early days. Volume V, sections 7144-7147.

# (2) Of a Member.—Funeral—Continued.

- Later funeral ceremonies, including the elaborate observances at the burial of John Quincy Adams. Volume V, sections 7148-7151.
- Ceremonies at the funeral of William D. Kelley in 1890. Volume V, section 7152.

The ceremonies at the state funeral of Nelson Dingley. Volume V, section 7153.

- Ceremonies at the state funeral of a deceased Senator. Volume V, section 7155. Volume VIII, section 3570.
- Since the earliest days the expenses of the funerals of Members have been defrayed from the public funds. Volume V, sections 7142, 7143.
- History of the Congressional Cemetery. Volume V, section 7314.

# (3) Of a Member.—Eulogies, etc.

- In later years the eulogies of deceased Members of the House and Senate have occurred after the announcement of the death. Volume **V**, sections **7164–7167**.
- The eulogies of a deceased Member formerly occurred at the time of the announcement of his death and the adjournment of respect. Volume **V**, sections **7158–7163**.
- Memorial addresses were published on the occasion of the death of John Quincy Adams in 1848. Volume **V**, section **7148**.
- The practice of draping the seat of a deceased Member began as early as 1848. Volume V, section 7160.
- The later procedure substituting for individual service formerly held for deceased Members a general memorial service at the close of the Congress. Volume **VIII**, section **3571**.
- Recently it has been the general, though not the universal practice, to designate as Speaker pro tempore during eulogies on a deceased Member, the dean of the State delegation regardless of party affiliation. Volume **VI**, section **265**.

# (4) Of a Member.—The Vacancy.

- The Clerk takes notice of the death or resignation of Members-elect and informs the House thereof at the time of organization. Volume **I**, sections **26–28**.
- It was long the practice to notify the executive of the State when a vacancy was caused by the death of a Member during a session. Volume II, sections 1198–1202.
- The death of the person elected creates a vacancy, although no certificate may have been awarded. Volume **I**, section **323**.
- A Member-elect producing credentials showing his election to fill the vacancy caused by the decease of his predecessor is sworn in at once, although no other notice of the decease may have been given to the House. Volume **I**, section **568**.
- A Member whose seat had been contested dying, the House did not admit a claimant with credentials until contestant's claim was settled. Volume **I**, section **326**.
- An election contest does not necessarily abate by reason of the death of contestant during the taking of testimony. Volume **I**, section **738**.
- Since 1914 Members elected to fill vacancies occasioned by death of predecessor are paid salary from date of election only. Volume VI, section 202.
- In the event of the death of a Member-elect from the State at large, the candidate receiving the next highest number of votes is not entitled to the seat. Volume VI, section 152.

#### (5) Of Speaker or Other Officers.

The Speaker having died during the recess of Congress, the Clerk called the House to order, ascertained the presence of a quorum, and entertained a motion to proceed to election of a Speaker. Volume I, section 234.

Ceremonies in memory of a deceased Speaker. Volume V, section 7156.

- The House has adjourned in memory of an ex-Speaker, who had ceased to be a Member. Volume V, sections 7139-7141. Volume VIII, sections 3565, 3566,
- Form of resolution offered at the death of a former Speaker. Volume VIII, section 3564.
- The death of the Clerk being announced, the House adopted appropriate resolutions. Volume V, section 7171.

- (5) Of Speaker or Other Officers—Continued.
  - The Clerk having died in the recess of Congress, the House was informed as soon as a quorum had been ascertained and new Members sworn in. Volume **I**, section **236**.
  - On the announcement of the death of the Doorkeeper the House took appropriate action. Volume **V**, section **7173**.
  - Resolution relating to the decease of an official reporter of debates. Volume V, section 7174.
  - Form of announcement to the Senate of the death of its Chief Clerk. Volume V, section 7175.
  - The death of the Sergeant-at-Arms being announced, the House passed appropriate resolutions and adjourned as a mark of respect. Volume VI, section 32.
  - On the death of an employee of long service, the House appointed a committee to attend the funeral. Volume **VIII**, section **3573**.
  - While customary to grant the widow of an employee of the House an amount equal to one-half of a year's salary, in exceptional instances the House has authorized payment of the full amount of the annual salary. Volume **VIII**, section **3600**.

## (6) Of a President or ex-President of the United States.

- Ceremonies upon the announcement of the death of George Washington. Volume **V**, section **7181**. On the occasion of the death of George Washington Congress requested the people to hold public memorial meetings. Volume **V**, section **7181**.
- Ceremonies in memory of President William Henry Harrison. Volume V, section 7176.
- Ceremonies in honor of President Zachary Taylor, who died during a session of Congress. Volume **V**, section **7177**.
- Ceremonies in memory of President Abraham Lincoln. Volume V, section 7178.
- Ceremonies in memory of President James A. Garfield. Volume V, section 7179.
- Proceedings and exercises in memory of the late President McKinley. Volume V, section 7180.
- Ceremonies in memory of Woodrow Wilson. Volume VIII, section 3578.
- Ceremonies in memory of Calvin Coolidge. Volume VIII, section 3574.
- The House has by appropriate resolutions expressed its respect for the memories of deceased ex-Presidents of the United States. Volume V, sections 7185, 7188. Volume VIII, section 3576.
- In rare instances the House has noticed the decease of a member of the family of a President or ex-President. Volume **V**, sections **7182**, **7183**. Volume **VIII**, section **3580**.
- By joint resolution Congress has expressed its condolence with the widow of a deceased President. Volume **V**, section **7176**.

### (7) Of a Candidate for President, as Related to the Electoral Count.

In 1873 objection was made that the electoral vote of Georgia should not be counted, as it had been cast for Horace Greeley, who was dead, and the two Houses not agreeing the vote was not counted. Volume **III**, section **1967**.

#### (8) Of Vice-President and Other Civil, Military, and Naval Officers.

- Ceremonies in memory of deceased Vice-Presidents. Volume V, sections 7189-7193. Volume VIII, section 3585.
- Ceremonies on the occasion of the deaths of members of the President's Cabinet. Volume V, sections 7198-7200.
- Ceremonies on the occasion of the deaths of a Chief Justice and Associate Justices of the Supreme Court of the United States. Volume V, sections 7194-7197. Volume VIII, section 3586.
- Observances of the House on occasions of the deaths of distinguished officers of the Army and Navy. Volume V, Sections 7201-7207. Volume VIII, section 3592.
- The House appointed a committee to attend the transfer of the remains of General Rosecrans. Volume V, section 7212.

#### DEATH-Continued.

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- (8) Of Vice-President and Other Civil, Military, and Naval Officers-Continued.
  - The House generally did not adjourn in tribute to the memories of high officers of the Revolution. Volume **V**, section **7211**.

Resolutions in memory of the Admiral of the Navy. Volume V, sections 7208-7210.

#### (9) Of Eminent Citizens.

In rare instances the House has taken notice of the decease of eminent citizens not of its membership. Volume **V**, sections **7213-7218**. Volume **VIII**, section **3595**.

# (10) Of Foreign Personages.

- The House paid honor to the memory of Lafayette by elaborate ceremonies. Volume V, section 7219.
- The House has in a few cases paid honor to the memory of champions of liberty in foreign lands. Volume **V**, sections **7220–7222**.
- Adjournment in memory of the deceased sovereign of a foreign nation. Volume V, section 7223. Volume VIII, section 3597.
- A resolution of the House expressing regret at the death of a statesman of a foreign country caused offense to the Government of that country. Volume **V**, section **7221**.

# DEBATE. For reports of "Debate" see "Congressional Record."

- (1) Constitutional privilege of the Member as to.
- (2) Rights of Member in.—When expulsion, censure, etc., are proposed.
- (3) Rights of Member in.—Questions of personal privilege.
- (4) Rights of Member in.—Personal explanations.
- (5) Rights of Delegates, etc., in.
- (6) Rights of returned Member and contestant in an election case.
- (7) Recognition of Member for.—Speaker's power.
- (8) Recognition of Member for.—No appeal from Speaker's decision.
- (9) Recognition of Member for.—Speaker governed by usages of House.
- (10) Recognition of Member for.—Alternation of.
- (11) Recognition of Member for.—In general.
- (12) Motion must be made and stated before.
- (13) Conduct of Member in.—Manner of address.
- (14) Conduct of Member in.—Must confine himself to subject in the House.
- (15) Conduct of Member in.-Relevancy in Committee of the Whole.
- (16) Conduct of Member in.-Reading of papers.
- (17) Conduct of Member in.—Reflections on the House.
- (18) Conduct of Member in.—References to other Members.
- (19) Conduct of Member in.—Accusations of falsehood.
- (20) Conduct of Member in.—Criticism of Speaker.
- (21) Conduct of Member in.—References to committees.
- (22) Conduct of Member in.-References to action or debate in the Senate.
- (23) Conduct of Member in.—Criticism of the Senate or its Members.
- (24) Conduct of Member in.—Replies to criticisms in the other House.
- (25) Conduct of Member in.-References to the President.
- (26) Conduct of Member in.—Disorderly words and acts.
- (27) Conduct of Member in.—Treasonable words.
- (28) Conduct of Member in.—Disorderly words in the Record.
- (29) Conduct of Member in.—In general.
- (30) The call to order.—Duty of the Speaker and Members.
- (31) The call to order.—Words taken down.
- (32) The call to order.—Member sits down, but may be permitted to explain or proceed.
- (33) The call to order.—Journal record of.

# DEBATE—Continued.

- (34) The call to order.—In an impeachment trial.
- (35) Restrictions on.—The hour rule.
- (36) Restrictions on.—Member speaks but once unless he have the closing.
- (37) Restrictions on.—Yielding for motions, etc.
- (38) Restrictions on.—Yielding for debate.
- (39) Restrictions on.—Conditions of yielding for amendment.
- (40) Restrictions on.-Precluded by division or beginning of yea-and-nay call.
- (41) Restrictions on.—The previous question.
- (42) Restrictions on.—The forty minutes after previous question is ordered.
- (43) Restrictions on.—By special orders.
- (44) Speaker's participation in.—From the chair.
- (45) Speaker's participation in.—From the floor.
- (46) Speaker's participation in.—Addresses by.
- (47) In Committee of the Whole.—The motion to close general debate.
- (48) In Committee of the Whole.—General principles as to closing general debate.
- (49) In Committee of the Whole.—Early practice as to closing general debate.
- (50) In Committee of the Whole.—The five-minute debate.
- (51) In Committee of the Whole.—Closing five-minute debate.
- (52) In Committee of the Whole.—Relations to certain motions in.
- (53) In Committee of the Whole.—In general.
- (54) Control and distribution of time for.
- (55) On Calendar Wednesday, District Monday, and Consent Day.
- (56) In "House as in Committee of the Whole."
- (57) In standing and select committees.
- (58) Presence of a quorum necessary during.
- (59) At the election of Speaker and organization.
- (60) On certain motions.-To adjourn and fix the day.
- (61) On certain motions.—To lay on the table.
- (62) On certain motions.—Refer, commit, recommit.
- (63) On certain motions.—To postpone.
- (64) On certain motions.-To strike out the enacting clause.
- (65) On certain motions.—To reconsider.
- (66) On certain motions.-To go into Committee of the Whole.
- (67) On certain motions.—To discharge a committee.
- (68) On certain motions.—Those relating to the order of business generally.
- (69) On certain motions.—To suspend the rules.
- (70) On certain motions.—Appeals.
- (71) On certain motions.—In general.
- (72) Relation to certain privileged motions.
- (73) Relation to question of consideration.
- (74) Relation of, to points of order.
- (75) Conference reports in order during.
- (76) Messages received during.
- (77) Participation by persons not Members.—Officers.
- (78) Participation by persons not Members.-Delegates, etc.
- (79) Participation by persons not Members.—Counsel in election cases.
- (80) Participation by persons not Members.-In general.
- (81) During the electoral count.
- (82) During impeachment trials.—Required to be in secret session.
- (83) During impeachment trials.—General requirements as to.
- (84) During impeachment trials.—Decorum of managers and counsel.
- (85) During impeachment trials.—Arguments on incidental questions.

(86) During impeachment trials.—Opening and final arguments.(87) In Senate.

#### (1) Constitutional Privilege of the Member as to.

- The Constitution guards Members from being questioned outside of the House for speech or debate in the House. Volume **III**, section **2670**.
- The constitutional privilege as to "any speech or debate" applies generally to "things done in a session of the House by one of its Members in relation to the business before it." Volume III, section **2675**.
- The constitutional immunity for words spoken in debate guarantees exemption from questioning not only within but also without the courts. Volume **VI**, section **332**.
- Discussion of the offense of questioning a Member "in any other place" for words spoken in debate. Volume II, section 1655.
- Privilege as to speech or debate, as in Parliament, is limited by certain conditions. Volume III, section 2671.
- A Member who had in a hostile manner sent to another Member a demand for explanation of words spoken in debate was held by a committee of the House to have violated privilege. Volume II, section 1644.
- The House, after declining to expel, censured a Member for contempt in assaulting another Member for words spoken in debate. Volume II, section 1656.
- It not being clear that a Member had been insulted by officers of the military establishment for words spoken in debate, the House declined to act on his complaint. Volume III, section 2680.
- A proposition to investigate as to duels occurring on account of words spoken in debate was admitted as a question of privilege. Volume **III**, section **2679**.
- The complaint of a Member that he had been assaulted for words spoken in debate was made in the form of a letter to the Speaker, accompanied by an affidavit. Volume II, section 1616.
- A Member may not be required to give the authority of any respectful statement which he may quote in debate. Volume **V**, section **5172**.
- It being doubtful whether or not an assault on a Member had been for words spoken in debate no action was taken. Volume II, section 1620.
- An explanation having been demanded of a Member by a person not a member for a question asked of the latter when a witness before the House, the matter was considered but not pressed as a breach of privilege. Volume **III**, section **2681**.
- It is an invasion of privilege for a Member in debate to read a letter from a person not a member calling in question the acts of another Member. Volume **III**, section **2686**.
- A communication addressed to the House by an official in an Executive Department calling in question words uttered by a Member in debate was criticised as disrespectful and a breach of privilege and was withdrawn. Volume **III**, section **2684**.
- A letter from a person supposed to have been assailed by a Member in debate, asking properly and without menace if the speech was correctly reported, was held to involve no question of personal privilege. Volume **III**, section **2682**.
- The House has declared that a communication from a person not a member criticising words spoken in debate by a Member should not be received. Volume **III**, section **2683**.
- Members have been summoned before committees to testify as to statements made by them in debate, but in one case a Member formally protested that it was an invasion of his constitutional privilege. Volume **III**, sections **1777**, **1778**. Volume **VI**, section **537**.

## (2) Rights of Member in.—When Expulsion, Censure, etc., Are Proposed.

A Member against whom was pending a resolution of expulsion was permitted to address the House by unanimous consent. Volume II, section 1275.

#### **DEBATE**—Continued.

- (2) Rights of Member in.—When Expulsion, Censure, etc., Are Proposed—Continued.
  - A Member against whom a resolution of expulsion was pending was permitted to address the House as a matter of right. Volume **II**, section **1286**.
  - A Member whose expulsion was proposed was permitted to present a written defense, but not to dispute Another Member to speak in his behalf. Volume II, section 1273.
  - A Member against whom a resolution of censure was pending participated in the debate. Volume II, section 1246.
  - A Member against whom a resolution of censure was pending was asked by the Speaker if he desired to be heard. Volume VI, section 236.
  - Pending consideration of a resolution to censure a Member, the Speaker informed the Member that he should retire. Volume II, section 1366.
  - The House having agreed to a resolution of censure and the Member being brought to the bar by the Sergeant-at-Arms to be censured, it was held that he might not then be heard. Volume **II**, section **1259**.
  - A Member against whom a resolution of censure was pending addressed the House without permission being asked or given. Volume **II**, section **1253**.
  - A Senator against whom a resolution of censure was pending addressed the Senate without permission being asked or given. Volume **VI**, section **239**.
  - The House having ordered a Member to be censured, he was allowed by unanimous consent to make explanation before the execution of the order. Volume II, section 1656.
  - A Member charged with acceptance of an incompatible office was heard in his own behalf during the debate. Volume I, section 486.
  - The right of Brigham H. Roberts to take the oath and his seat being under consideration, he was permitted to speak by unanimous consent. Volume **I**, section **474**.
  - Two Senators declared by the Senate to be in contempt were allowed to speak only after permission had been given by the Senate. Volume II, section 1665.
  - A committee having recommended the expulsion of a Senator, the Senate allowed him to be heard by counsel at the bar of the Senate before action on the report. Volume **II**, section **1263**.
  - The Senate allowed a Member threatened with expulsion to be heard by counsel, but did not grant his request for a specific statement of charges or compulsory process for witnesses. Volume **II**, section **1264**.
  - A Senator was present during consideration of a resolution for his own expulsion and participated in the debate. Volume **II**, section **1269**.

#### (3) Rights of Member in.—Questions of Personal Privilege.

- A Member rising to a question of personal privilege was not permitted to take from the floor another Member who had been recognized for debate. Volume V, section 5002. Volume VIII, sections 2459, 2528.
- In speaking to a question of privilege, a Member is restricted to discussion of those specific charges on which his question is based and may not discuss collateral issues. Volume **V**, section **5078**, Volume **VI**, sections **576**, **606**, **608**, **621**.
- While the Member must confine himself to the question under debate, a certain latitude is permitted in the refutation of charges reflected upon him in his representative capacity. Volume VIII, section 2479.
- A Member recognized to present a question of privilege based on a telegram was permitted to discuss subjects indirectly referred to in a resolution mentioned in the telegram. Volume **VI**, section **563**.
- A Member speaking to a question of personal privilege was held out of order in reading a letter germane to the question but reflecting on his calumniator. Volume **VIII**, section **2601**.

## DEBATE—Continued.

- (3) Rights of Member in.—Questions of Personal Privilege—Continued.
  - In speaking to a question of personal privilege a Member is required to confine his remarks to the question involved, but is entitled to enter into a discussion of related matters showing motives which prompted the charges giving rise to the question of privilege. Volume **VI**, section **619**.
  - In presenting a case of personal privilege arising out of charges made against him, the Member must confine himself to the charges and may not take advantage of the privilege to prefer charges against others. Volume **VIII**, sections **2481**, **2482**.
  - A Member in addressing the House on a question of privilege is presumed to confine his remarks to limits within the spirit of the rule and not to use the privilege as a vehicle for discussions otherwise not in order. Volume **VIII**, section **2448**.
  - While a Member rising to a question of personal privilege may be allowed some latitude in developing the case, yet the rule requiring the Member to confine himself to the subject holds in this as in other cases. Volume **V**, sections **5075**, **5076**.
  - In presenting a case of personal privilege, arising out of charges made against him, the Member must confine himself to the charges. Volume **V**, section **5077**.
  - A difference of opinion as to historical facts, a Member not having made a false statement knowingly with intent to deceive the House, does not give rise to a question of personal privilege. Volume **III**, section **2721**.
  - A Member may discuss questions arising out of a pair by unanimous consent or by raising a question of personal privilege. Volume **VIII**, section **3088**.
  - A Member recognized to discuss a question of privilege may not yield for debate. Volume VI, sections 563, 617.
  - A Member may present a question of privilege involving words spoken in debate notwithstanding the rule affording another method of procedure such circumstances. Volume VI, section 561.
  - Having presented one question of privilege, a Member, before discussing it, may submit a second question of privilege related to the first and discuss both on one recognition. Volume **VI**, section **562**.
  - Although the previous question had been ordered on a pending resolution, it was held that a question of privilege might be debated. Volume **VI**, section **561**.
  - It is in order to debate a question of personal privilege after the previous question has been ordered on a pending question. Volume **VIII**, section **2688**.
  - A statement by a Member in debate that he would "need a crooked spine to walk in the crooked paths" in which a colleague would lead him was ruled not to entitle the latter to recognition on a question of privilege. Volume **VI**, section **555**.
  - A newspaper statement that remarks of a Member on the floor "were said at the White House" to be inspired by the President's opposition to a measure favored by the Member was held not to give rise to a question of privilege. Volume **VIII**, section **2499**.
  - An employee of the House having in a newspaper charged a Member with falsehood in debate, a resolution relating thereto was entertained as a question of privilege. Volume III, section **2718.**
  - No question of privilege arises from the fact that a newspaper has attributed to a Member certain remarks which he denies having used. Volume **III**, section **2708**.
  - A newspaper article criticizing a Member personally and not in his representative capacity does not present a question of privilege. Volume **VI**, section **569**.
  - Quotations by newspapers of statements made on the floor may not be made the basis of a question of privilege. Volume VI, section 807.
  - A pamphlet charging falsehood in connection with statements made in debate was held to support a question of personal privilege. Volume **VI**, section **618**.
  - Wide latitude is allowed the press in the criticism of Members of Congress, and such criticism, unless reflecting on a Member in his representative capacity, does not present a question of privilege. Volume **VI**, section **611**.

## DEBATE—Continued.

- (3) Rights of Member in.-Questions of Personal Privilege-Continued.
  - Misrepresentations in newspapers reports of remarks in the House do not maintain a question of privilege. Volume VI, section 612.
  - Newspaper charges impugning the veracity of a Member in statements made on the floor support a question of privilege. Volume **VI**, section **613**.
  - Newspaper assertions that statements made on the floor are false do not give rise to a question of privilege unless imputing dishonorable motives. Volume **VI**, section **616**.

# (4) Rights of Members in.—Personal Explanations.

Personal explanations are allowed only by unanimous consent. Volume VIII, section 2484.

- Debate is not admitted after roll call has begun and it is not in order for a Member to explain or otherwise discuss his vote. Volume **VIII**, section **3068**.
- Unanimous consent having been given for a personal explanation, the Member may not be interrupted by a single objection. Volume **V**, section **5065**.
- A Member in making a personal explanation has the largest latitude, but must confine himself to the point on which he has been criticised and may not yield time for debate to another. Volume **V**, section **5074**.
- In 1861 the House, overruling the Speaker, established the new rule that a Member making a personal explanation should confine his remarks to that which was personal to himself. Volume **V**, sections **5071–5073**.
- A Member having the floor to make a personal explanation may not be interrupted while he keeps within parliamentary bounds. Volume **V**, section **5066**.
- (5) Rights of Delegates, etc., in.
  - Each Territory sends to the House a Delegate having the right of debating, but not of voting. Volume II, section 1290.
  - The privileges of the floor with the right to debate were extended to Resident Commissioners in the Sixtieth Congress. Volume VI, section 244.
  - By general acquiescence the Resident Commissioners of the Philippine Islands have been permitted the privilege of debating. Volume VI, section 246.
  - Determination by a committee that a Delegate as a member of the committee has the right to debate but not to vote. Volume VI, section 243.

#### (6) Rights of Returned Member and Contestant in an Election Case.

- The House in 1841 indicated its opinion that the returned Member might speak of right in his own election case, but that the contestant needed the consent of the House. Volume **I**, section **666**.
- A returned Member, whose seat was contested in the First Congress, debated the question as a matter of right. Volume **I**, section **757**.
- Instance wherein a Senator participated in debate on credentials of a claimant for his seat. Volume I, section 491.
- The contestant in an election case is sometimes permitted to address the House in his own behalf. Volume I, section 662.
- A contestant admitted to be heard in an election case is governed by the hour rule of debate. Volume I, section 811.
- A contestant for a seat, being heard on the floor in his own behalf, is subject to all the rules of debate applying to the Member. Volume **II**, section **1368**.
- A contestant having the privilege of the floor with leave to speak "to the merits of said contest and the report thereon," was permitted to speak on a preliminary question. Volume **I**, section **668.**
- Instance in which the contestant in an election case was permitted to address the House in his own behalf, and closed the debate. Volume **VI**, section **160**.
- An instance wherein a contestant in an election case participated in debate on incidental questions arising out of the said case. Volume **I**, section **490**.

#### DEBATE—Continued.

- (6) Rights of Returned Member and Contestant in an Election Case—Continued.
  - The House in one case included the right to speak to the merits with a general permission to contestants to enjoy the privileges of the floor. Volume **I**, section **669**.
  - The House in early years gave the privileges of the floor to contestants during discussion of the reports on their cases, with leave to speak on the merits. Volume **I**, sections **663–665**.
  - Form of resolution used in 1848 to give to a contestant the right to be heard in person at the bar of the House. Volume I, section 667.
  - The Senate has declined to permit a contestant to be heard on the floor of the Senate in his own case. Volume I, section 392.
  - The right of a Senator elect to take the oath having been denied pending an investigation, the Senate by resolution conferred on him the privilege of appearing on the floor in his own behalf. Volume **VI**, section **180**.

# (7) Recognition of Member for.—Speaker's Power.

The rule as to recognition by the Speaker. Volume II, section 1419.

The rule of recognition and the hour rule for debate. Volume V, section 4978.

The old parliamentary rule of recognition. Volume II, sections 1420, 1421.

Under the rules the Speaker recognizes the Members who address the House. Volume V, section 5003.

Rule regulating the act of the Member in seeking recognition for debate. Volume V, section 4979. The Speaker has authority to name the Member who is entitled to the floor. Volume II, sections 1422, 1423.

Discretion as to recognition must be lodged with the Presiding Officer. Volume II, section 1424. Reference to the early practice as to recognition. Volume II, section 1421.

- The Speaker may inquire for what purpose a Member rises and then deny recognition. Volume VI, section 289.
- An inquiry to ascertain for what purpose a Member arises does not constitute recognition. Volume **VI**, section **293**.

### (8) Recognition of Member for.—No Appeal from Speaker's Decision.

Under the earlier practice of the House there was an appeal from a decision of the Speaker on a question of recognition. Volume II, sections 1429-1434.

- There is no appeal from a decision by the Speaker on a question of recognition. Volume **II**, sections **1425–1412**, Volume **VIII**, sections **2429**, **2646**.
- The Chair having used his discretion in recognizing a Member for debate on a point of order, declined to entertain an appeal from this recognition. Volume **V**, section **6946**.

### (9) Recognition of Member for.—Speaker Governed by Usages of House.

- In awarding recognition the Speaker is ordinarily controlled by the usages of the House. Volume II, section 1469.
- The member of the committee reporting a bill is entitled to precedence in recognition for its discussion when it is taken up for consideration in the House. Volume **VI**, sections **307**, **514**.
- The members of the committee reporting the bill have precedence in the discussion. Volume II, section 1438, Volume VI, section 306.
- Members of the committee reporting a bill are entitled to priority of recognition for debate. Volume II, section 1448.
- The Member on whose motion a subject is brought before the House is first entitled to the floor in debate. Volume II, section 1446. Volume VI, sections 302, 417. Volume VIII, sections 2454, 3231.

#### DEBATE—Continued.

- (9) Recognition of Member for.-Speaker Governed by Usages of House-Continued.
  - The chairman of a committee, having in committee opposed a bill, must in the House yield prior recognition to a member of his committee who has favored the bill. Volume **II**, section **1449**.
  - A Member opposed to the pending bill is entitled to recognition to move the previous question on a motion to postpone consideration in preference to the Member in charge claiming the floor in debate. Volume **VIII**, section **2685**.
  - The Member in charge of the bill is recognized anew after he has presented the bill and it has been read at the Clerk's desk. Volume **II**, section **1451**.
  - The chairman of the committee which reported a bill is entitled to prior recognition when the Senate amendments thereto are debated. Volume II, section 1452.
  - The Chairman of the Committee of the Whole which last reports a bill does not thereby become entitled to prior recognition in debate. Volume **II**, section **1453**.
  - The Member on whose motion the enacting clause of a bill is stricken out in Committee of the Whole is entitled to prior recognition when the bill is reported to the House. Volume **V**, section **5337**.
  - The House having disagreed to the recommendation of the committee reporting a resolution, the Speaker recognized an opponent of the committee, but not the original proposer of the resolution. Volume **II**, sections **1469–1472**.
  - The adoption of an amendment against the advice of the Member in charge of the bill does not cause him to lose his right to prior recognition. Volume **II**, section **1479**.
  - A Member submitting a privileged resolution proposing impeachment is entitled to recognition for one hour in which to debate it. Volume **VI**, section **468**.
  - Upon the presentation of a privileged report embodying no recommendations, any Member offering a motion for its disposition is entitled to recognition for one hour's debate thereon. Volume **VI**, section **379**.

# (10) Recognition of Member for.—Alternation of.

- In recognizing for general debate the Chair alternates between those favoring and those opposed, preferring members of the committee reporting the bill. Volume **II**, sections **1439–1441**.
- In recognizing for debate on an appeal in the Committee of the Whole the Chairman alternates between those favoring and those opposing. Volume **VIII**, section **3455**.
- Recognitions are alternated between the majority and minority sides of the pending question. Volume II, section 1443.
- Recognitions are alternated according to differences on the pending question rather than on account of political differences. Volume II, section 1444.
- In general debate the Speaker recognizes with the purpose of securing alternation of the two sides, but this principle is not insisted on rigidly where a limited time is controlled by Members, as in the forty minutes' debate under section 3 of Rule XXVIII. Volume **II**, section **1442**.
- A member of the committee having occupied the floor in favor of a measure, a Member opposing should be recognized, even though he be not a member of the committee. Volume II, section 1445.
- The time of debate having been divided and assigned to the control of the two sides, it must be assigned to Members in accordance with the rules, no Member being allowed more than one hour. Volume **V**, sections **5004**, **5005**.

#### (11) Recognition of Members for.—In General.

- Under the rules only the Speaker or Chairman may recognize for debate, but by unanimous consent the time is sometimes controlled by the two Members in charge of the two contentions on the floor. Volume **V**, section **5003**.
- The Speaker being officially notified that a Member who was addressing the House has resigned caused him to cease and declined to recognize him further. Volume II, section 1273.

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- (11) Recognition of Member for.—In General—Continued.
  - At the organization of the House a person whose name is not on the Clerk's roll may not be recognized. Volume **I**, section **86**.
  - A Member may lose his right to the floor if he neglects to claim it before another Member has been recognized. Volume **II**, sections **1435**, **1436**.
  - A Member who resumes his seat after being called to order loses his claim to prior right of recognition. Volume **V**, section **5016**.
  - After a Member has proceeded with is remarks it is too late to challenge his right to the floor. Volume II, section 1437. Volume VI, section 295.
  - An attempt of a Member to speak when debate is not in order is not noticed in the Journal. Volume IV, sections 2861, 2862.
  - A Member recognized to present a privileged resolution may not be taken from the floor by a motion to refer. Volume **VI**, section **468**.
  - A Member may not by reserving the right to object to a request for unanimous consent secure the floor for debate. Volume **VI**, section **287**.
  - A Member on his feet and requesting recognition at the time, was recognized to demand that words be taken down although brief debate had intervened. Volume **VIII**, section **2528**.
  - A resolution to expunge from the Record material inserted without authorization is privileged and entitles the proponent to recognition to debate it. Volume **VIII**, section **3479**.
  - A Member was held not to have yielded the floor until he resumed his seat. Volume VIII, section 2451.
  - After a Member has offered a motion the House has the right, before debate begins, to determine whether it will consider it or not. Volume **V**, section **4986**.
  - Under the latest rulings a motion to lay a proposition on the table is in order before the Member entitled to prior recognition for debate has begun his remarks. Volume **V**, sections **5391–5395**.
  - A Member who resumes his seat while a paper is being read in his time does not thereby lose his right to proceed. Volume **V**, section **5015**.
  - In a debate on an appeal no Member may speak more than once unless by permission of the House. Volume **V**, section **6938**.

# (12) Motion Must be Made and Stated Before.

A Member must submit his proposition and it must be stated by the Chair before it is in order for debate to proceed Volume **V**, section **4937**.

- A motion must be made before the Member may proceed in debate. Volume V, sections 4984, 4985.
- A communication or a report being before the House may be debated before any specific motion has been made in relation to it. Volume **V**, sections **4987**, **4988**.
- When a motion is made the Speaker shall state it or cause it to be read by the Clerk before being debated. Volume **V**, section **5304**.
- Before debate is in order the motion must be stated by the Member, or even be reduced to writing, if required, and announced by the Chair. Volume **V**, section **4986**.
- Debate should not begin until he question has been stated by the Speaker. Volume V, section 4982.
- The House insists on compliance with the rule that a motion must be stated by the Speaker or read by the Clerk before debate shall begin. Volume **V**, section **4983**.
- The withdrawal of a matter precludes further debate on it. Volume V, section 4989.

#### (13) Conduct of Member in.—Manner of Address.

A Member in addressing the House must address the Chair. Volume V, section 4980.

Instance wherein a Member addressed the House from the Clerk's desk. Volume **V**, section **4981**. In order to interrupt a Member having the floor, it is necessary first to address the Chair. Volume

VI, section 193.

#### **DEBATE**—Continued.

- (14) Conduct of Member in.—Must Confine Himself to Subject in the House.
  - It has always been held, and generally quite strictly, that in the House the Member must confine himself to the subject under debate. Volume **V**, sections **5043–5048**.
  - Rule requiring the Member to confine himself to the question. Volume V, section 4979.
  - The Member shall confine himself to the question under debate, avoiding personality. Volume V, section 5042. Volume VIII, sections 2481, 2534.
  - It has been held not in order during debate in the House to answer an argument made in Committee of the Whole. Volume **V**, section **5052**.
  - It is not in order in debate to refer to a bill not yet reported from a committee. Volume **V**, section **5053.**
  - To a proposition to censure a Member of presenting a petition on the subject of slavery debate on the opinions of statesmen of former times on the general subject of slavery was held to be irrelevant. Volume **V**, section **5195**.
  - On a proposition relating to the abolition of slavery in a particular locality or country debate at large on the subject of slavery was held not to be relevant. Volume **V**, sections **5200**, **5201**.
  - On a motion to amend the debate in the House is confined to the amendment and may not include the general merits of the proposition. Volume **V**, sections **5049-5051**.
  - While the Speakers have entertained appeals from their decisions as to irrelevancy in debate, they have held that such appeals were not debatable. Volume **V**, section **5056–5063**.
  - A Member desiring to interrupt another in debate should address the Chair for permission of the Member speaking. Volume **V**, section **5006**.
  - It is entirely within the discretion of the Member occupying the floor in debate to determine when and by whom he shall be interrupted. Volume **V**, sections **5007**, **5008**.

#### (15) Conduct of Member in.—Relevancy in Committee of the Whole.

- It is the rule, well established in the practice of the House for many years, that the Member need not confine himself to the subject during general debate in the Committee of the Whole House on the state of the Union. Volume **V**, sections **5233–5238**. Volume **VIII**, section **2590**.
- In general debate in Committee of the Whole House the Member must confine himself to the subject. Volume **V**, section **5239**. Volume **VIII**, section **2590**.
- In debate under the five-minute rule the Member must confine himself to the subject. Volume V, sections **5240–5256**.
- A Member required to yield the floor because of persistent irrelevancy in debate was held not to have forfeited the right to propose and debate amendments to subsequent paragraphs. Volume **VIII**, section **2595**.

#### (16) Conduct of Member in.—Reading of Papers.

- A Member in debate usually reads or has read by the Clerk such papers as he pleases, but this privilege is subject to the authority of the House if another Member objects. Volume V, sections **5285–5288**. Volume VIII, section **2602**.
- When a Member objects to the reading of a paper other than one on which the House is to give a final vote, the question as to the reading is determined by vote without debate. Volume **V**, section **5257**.
- Objection being made to the reading of a paper in debate, the Chair takes the sense of the House, on motion or without motion from the floor, and without debate. Volume **VIII**, section **2607**.
- If there is an evident abuse of the patience of the House, and objection is made, the Member must have leave of the House to read a paper in his place, even though it be his own written speech. Volume **V**, section **5258**.
- The reading of a report is in the nature of debate. Volume V, section 5292.
- A Member may not have a report read at the Clerk's desk in his own time, if objection be made, without leave of the House, and even has been debarred from reading it himself in his place. Volume **V**, section **5293**.

#### Debate-Continued.

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# (16) Conduct of Member in.—Reading of Papers—Continued.

- As part of a personal explanation relating to matter excluded from the Congressional Record as out of order, a Member may read the matter, subject, however, to a point of order if the reading should develop anything in violation of the rules of debate. Volume **V**, section **5079**.
- Before the adoption of rules, while the House was proceeding under general parliamentary law, the Speaker held that a Member in debate on an election case might not have read as a matter of right the record of testimony. Volume **V**, section **5259**.
- The rule prohibiting the reading of papers in debate was held to apply to the exhibition of articles as evidence or in exemplification in debate. Volume **VIII**, section **2452**.
- The anonymity of a letter proposed to be read by a Member in debate is not taken into consideration in determining its admissibility. Volume **VIII**, section **2598**.
- A motion to authorize the reading of a paper is not debatable. Volume VIII, section 2598.
- A motion that a Member having the floor be permitted to read paper objected to in debate is privileged. Volume **VIII**, section **2605**.
- The reading of papers in debate is subject to the authority of the House, but a motion that a Member having the floor be permitted to read such papers as a part of his remarks is privileged. Volume **VIII**, section **2604**.

# (17) Conduct of Member in.—Reflection on the House.

- Indecent language against the proceedings of the House or reflections on its prior determinations are not in order in debate. Volume **V**, section **5131**.
- It is not in order in debate to cast reflections on either the House or its membership or its decisions, whether present or past. Volume **V**, sections **5132–5138**.
- A Member who had used offensive words against the character of the House, and who declined to explain when called to order, was censured by order of the House. Volume **VII**, section **1247**.
- Words spoken in debate impeaching the loyalty of a portion of the membership of the House were ruled out of order. Volume **V**, section **5139**.
- The House took action as to a Member who reiterated on the floor certain published charges against the House, although other business had intervened. Volume **III**, section **2637**.
- The publication by a Member of alleged false and scandalous charges against the House and its Members, which he also reiterated in debate, was held to involve a question of privilege. Volume III, section 2637.
- A question of the privilege of the House is properly raised through presentation of a resolution. Volume **VIII**, section **2497**.
- In presenting a question of the privilege of the House, a Member is required to submit a resolution and may not proceed in debate until the resolution has been read at the desk. Volume **VI**, section **580**.

#### (18) Conduct of Member in.—References to Other Members.

- In debate a Member should not address another in the second person or refer to him by name or call upon him to answer. Volume V, sections 5140-5143. Volume VI, section 600. Volume VIII, sections 2526, 2529.
- It is not in order in debate to call a Member by name and comment on his action in a preceding Congress. Volume **V**, section **5146**.
- Mentioning a Member by name, arraigning the motives of Members, and personalities generally are not in order in debate. Volume V, section 5131.
- It is not in order in debate to mention a Member by name or indulge in personalities. Volume **V**, section **5145**.
- It is improper in debate to arraign the motives of Members. Volume V, sections 5147-5151.
- In the early practice of the House the Speaker intervened to prevent in debate even the mildest imputation on the motives of a Member. Volume V, sections 5161, 5162.

- (18) Conduct of Member in.—References to Other Members—Continued.
  - An inquiry as to whether a Member defended the owners of bonds in a "rotten, obsolete canal" proposed to be sold to the Government was held by the House not to be unparliamentary. Volume **VIII**, section **2465**.
  - Rule governing the Member in debate, forbidding personalities. Volume V, section 4979.
  - After abandoning a proposition to expel, the House arrested and censured a Member for gross personalities aimed at another Member and for deception of the Speaker when the latter had proposed to prevent the utterances. Volume **II**, section **1251**.
  - Questions involving the distinction between general language and personalities in debate Volume V, section 5153.
  - Personalities aimed at a Member in a capacity other than that of Representative are not in order. Volume **V**, section **5152**.
  - Examples of personal and recriminating remarks held out of order in debate by the Speaker. Volume **V**, sections **5163**, **5169**.
  - Denunciation of the spirit in which a Member had spoken was held out of order as a personality in debate. Volume **V**, section **6981**.
  - A distinction has been drawn between charges made by one Member against another in a newspaper and the same made in debate on the floor. Volume **III**, section **2691**.
  - It is not in order in debate for one Member to accuse another of an offense not connected with the representative capacity of the latter. Volume **V**, section **5153**.
  - It is the duty of the Speaker to suppress personalities in debate. Volume V, section 5131.

Instance of personalities in debate in the Senate. Volume V, section 5156.

- Where charges of bribery had been made against a Senator a question propounded to him by another Senator on the subject was held to be in order. Volume **V**, section **5155**.
- Language tending to hold a Member up to contempt is not in order in debate. Volume **VIII**, section **2527**.
- Characterization of the conduct of a Member as beneath the dignity of a pothouse politician was held subject to a point of order. Volume **VIII**, section **2527**.
- Reference in debate to a Member as "the General who won the war" was held not to constitute a breach of order. Volume **VIII**, section **2528**.
- Reference in debate to action of a Member in no way connected with his official duties or capacity was considered by the House a breach of the privilege of debate. Volume **VIII**, section **2542**.
- Remarks questioning the statesmanship of a Member do not constitute a breach of order. **Volume VIII,** section **2527.**
- Mere criticism of a Member, even though in his representative capacity, does not present a question of privilege. **Volume VI**, section **580**.
- A Member may not in debate refer to another Member by name. Volume V, section 5144.

# (19) Conduct of Member in.—Accusations of Falsehood.

- While in debate the assertion of one Member may be declared untrue by another, yet in so doing an accusation of intentional misrepresentation must not be implied. **Volume V**, sections **5157-5160**.
- A Member in debate having declared the words of another Member "a base lie," the Speaker declared the words out of order and the House inflicted censure on the offender. **Volume II**, section **1249**.
- A declaration by a Member in debate that another Member has knowingly stated that which in false in unparliamentary and censurable. **Volume II**, section **1305**.
- A declaration on the floor of the House that a statement made by a Member on his own responsibility is false presents a question of privilege. **Volume III**, section **2717**.
- Statements charging falsehood in debate involve a question of privilege. Volume VI, section 607.

#### **DEBATE**—Continued.

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- (19) Conduct of Member in.—Accusation of Falsehood—Continued.
  - Charges of deliberate misrepresentation are not in order in debate. Volume VIII, section 2545. Charges of falsehood made in debate against one not a Member of the House were held not to constitute a breach of order. Volume VIII, section 2532.

# (20) Conduct of Member in.—Criticism of Speaker.

- Complaint of the conduct of the Speaker should be presented directly for the action of the House and not by way of debate on other matters. Volume **V**, section **5188**.
- A Member having used words insulting to the Speaker, the House on a subsequent day and after other business had intervened censured the offender. Volume II, section 1248.
- During consideration of a resolution to censure a Member for disrespect for the Speaker the Member likewise assailed the Speaker pro tempore, whereupon the Speaker resumed the chair while the House acted on the latest breach of privilege. Volume **II**, section **1366**.
- The Speaker remained in the chair and ruled as to the relevance of language criticizing his conduct as Speaker. Volume **V**, section **5188**.
- The Speaker called a Member to the chair during consideration of a resolution criticizing his official conduct. Volume **VI**, section **565**.
- It is a breach of order to reflect upon or to refer invidiously to the decisions of present or former Speakers. Volume **VIII**, section **2531**.
- An insult to the Speaker has been held to raise a question of privilege not governed by the ordinary rule about taking down disorderly words as soon as uttered. Volume **II**, section **1248**.

#### (21) Conduct of Member in.—Reference to Committees.

- It is not in order in debate to refer to the proceedings of a committee unless the committee have formally reported their proceedings to the House. Volume V, sections **5080–5083**. Volume **VIII**, sections **2269**, **2485**.
- The rule prohibiting reference in debate to proceedings of a committee not reported to the House applies to proceedings in Committee of the Whole as well as in other committees. Volume **VIII**, section **2494**.
- Instance wherein a committee reported its proceedings, which thereby became a proper subject of debate (footnote). Volume **I**, section **817**.
- Even where the action of a committee is called in question its records may not be produced in the House. Volume **V**, sections **5084**, **5085**.
- It is not in order for the minority to present to the House the records of a committee to show that the committee is disregarding its duty. Volume **IV**, section **4619**.
- A committee not being able to decide the question of issuing certain subpoenas, authorized a member of the committee to exhibit its journal, so that the House might act. Volume III, section 1802.
- Instance in which a Member rising to a question of privilege was permitted in refutation of charges made against him to detail happenings in committee not reported to the House. Volume **VIII**, section **2495**.
- While it is in order to discuss proceedings of conference committees, it has been held improper to criticize the conferees of the other House in such a matter as to reflect on them in their official capacity. Volume **VI**, section **568**.
- It is not in order in the House to refer to the proceedings of a committee or to read from the records thereof except by the authority of the committee. Volume **V**, sections **5080–5083**.

# (22) Conduct of Member in.-References in Action or Debate in the Senate.

It is a breach of order in debate to refer to debate to votes on the same subject in the other House. Volume **V**, sections **5095–5097**. Volume **VIII**, sections **2501**, **2504**, **2505**.

#### DEBATE—Continued.

- (22) Conduct of Member in.-References to Action or Debate in the Senate-Continued.
  - One House should not take notice of bills or other matters pending in the other or votes or speeches until they be communicated. Volume **III**, section **2656**.
  - It is not in order in debate to refer to the actual or probable action of the Senate. Volume V, sections **5101–5105**. Volume VIII, section **2515**.
  - It is not in order in debate to read from the record of the proceedings of the Senate or to refer in terms to action taken in the Senate. Volume **VIII**, section **2506**.
  - It is a breach of order in debate to refer to proceedings in the other House whether reported in the Congressional Record or elsewhere. Volume **VIII**, section **2503**.
  - It is permissible in debate to refer to proceedings of the other House, provided such reference be within the prohibitions of the rules. Volume **V**, section **5099**.
  - It is permissible, however, in discussing questions of order to refer to parliamentary decisions of the Senate. Volume **VIII**, section **2518**.
  - The inhibition against the reading in debate of the Record of proceedings in the other House does not extend to decisions of presiding officers on questions of procedure and parliamentary law or to proceedings in another Congress. Volume **VIII**, section **2507**.
  - Discussion as to the extent to which the proceedings of one House may be read in the other. Volume **V**, sections **5107-5111**.
  - In the Senate a reference to methods of procedure in the House, made for the purpose of influencing the action of the Senate, was ruled out of order. Volume **V**, section **5100**.
  - Instance wherein the Senate declined to have read the record of the proceedings of the House even as the basis of a question of order relating to the rights of the Senate. Volume **V**, section **6406**.
  - Consideration of the Senate of the extent to which the other House or its Members might be referred to in debate. Volume **V**, section **5122**.
  - While it is not in order to discuss the functions or criticize the acts of the other House, it was held admissible to identify certain remarks reported in the Record and cited as precedents by mentioning the name of the Senator delivering them. Volume **VIII**, section **2508**.
  - A resolution offered in the House requesting the Senate to expunge from the Record statements in criticise of a Member of the House was to be in violation of the rule prohibiting reference to the Senate in debate. Volume **VIII**, section **2519**.
  - Interpretation of the rule prohibiting reference in debate to what has been said on the subject in the other House. Volume **V**, section **5098**.
  - A Member may not, in debate in the House, read the record of speeches and votes of Senators in such connection of comment or criticisms as might be expected to lead to recriminations. Volume **V**, sections **5107–5111**.
  - It is not in order in debate to criticism words spoken in the Senate, even by one not a Member of that body and during an impeachment trial. Volume **V**, section **5106**.
  - A Member of the House was permitted to read in debate a speech made in the Senate by one no longer a Member of the body. Volume **V**, section **5113**.
  - The quotation of personal views of a Senator, not uttered in the Senate, was held to be in order in the House. Volume **V**, section **5112**.

#### (23) Conduct of Member in.—Criticism of the Senate or Its Members.

- Members may not in debate reflect upon the actions or speeches or Senators, or upon the proceedings of the Senate. Volume **VIII**, section **2518**.
- While the Senate may be referred to properly in debate, it is not in order to discuss its functions or criticism its acts. Volume **V**, sections **5114–5120**.
- Discussion of the importance of suppressing debate casing reflections of the other House or its Member. Volume V, section 5129.
- After examination by a committee a speech reflecting of the character of the Senate was ordered to be stricken from the Record. Volume **V**, section **5129**.

- (23) Conduct of Member in.—Criticism of the Senate or Its Members—Continued.
  - It is not in order in debate to refer to a Senator in terms of personal criticism. Volume V, sections 5121, 5122.
  - It is not in order in debate to criticize actions of Members of the Senate in connection with their legislative duties. Volume **VIII**, section **2518**.
  - It is not in order in debate for a Member to impugn the motives or criticize the actions of Members of the Senate. Volume **VIII**, section **2520**.
  - It is not in order in debate for a Member to refer to a Member of the Senate by name, nor may the Speaker entertain a request for unanimous consent to proceed in violation of this rule. Volume **VIII**, section **2519**.
  - It is not in order to refer to a Member of the other House even for the purpose of complimenting him. Volume **VIII**, section **2509**.
  - It is not in order in debate to name a Senator in terms of personal criticism of actions outside the Senate but connected with his representative capacity. Volume **VIII**, section **2515**.
  - It is not in order in debate to criticize Members of the other body, but such rule does not apply to criticism of statements made by Members of the other body outside the Chamber. Volume **VI**, section **568**.
  - The rule against criticism of Senators in debate applies only to words spoken on the floor and does not extend to speeches and interviews outside the House. Volume VIII, section 2519.
  - A Member may not, in the course of debate, read a paper criticizing a Member of the Senate. Volume **V**, section **5127**.
  - The resignation of a Senator for a public reason was debated in the House without question. Volume **V**, section **5128**.
  - It is the duty of the Speaker to prevent expression offensive to the other House. Volume V, section 5130. Volume VIII, section 2521.
  - It is the duty of the Chair, without suggestion from the floor, to interfere when statements are made in debate which might give Senators ground for complaint. Volume **VIII**, section **2520**.
  - It is the duty of the Chairman of the Committee of the Whole to call to order a Member violating the privileges of debate in criticism of the Senate or its Members. Volume **VIII**, section **2515**.
  - It is the duty of the House, and particularly of the Speaker, to suppress in debate expressions which may give ground of complaint to the other House. Volume **V**, section **5095**.
  - A resolution relating to language reflecting on the Senate was entertained as a question of privilege. Volume **V**, section **5129**.
  - Language used in the House and published in the Congressional Record reflecting upon the Senate and Senators presents a question of privilege. Volume **V**, section **6980**.
  - After a speech reflecting on the character of the Senate had appeared in the Record, a resolution proposing an apology to the Senate was treated as a matter of privilege. Volume V, section 5129.
  - The question of order being raised that a pending resolution reflected on the Senate, the Speaker held that it was a matter for the House, and not the Chair, to pass on. Volume III, section 1744.
  - The rule interdicting criticism of Members of the Senate in debate also applies to remarks extended in the Record. Volume **VIII**, section **2519**.
  - Reference to a Member of the Senate in terms of criticism is not in order even though the Senator referred to is not mentioned by name. Volume **VIII**, section **2512**.
  - A statement by a Member in debate that "a gentleman in another body" had made an "unwise and unwarranted attack on the Commander in Chief of the Army and Navy" was held to be a breach of order. Volume **VIII**, section **2512**.

# DEBATE—Continued.

- (23) Conduct of Member in.—Criticism of the Senate or Its Members—Continued.
  - A manager on the part of the House on the disagreeing votes of the two Houses on a bill in conference having addressed the House in criticism of the Senate members of the committee of conference, the Senate notified the House that conferees on the part of the Senate had been excused from further service on the committee. Volume **VIII**, section **2514**.
  - Criticism of a Senator by a Member in debate was held by the House to be in violation of its rules and the Public Printer was directed to exclude it from the permanent Record. Volume **VIII**, section **2514**.
  - Reference to reprints inserted in the Senate proceedings involves reference to Senate debates, and is not in order. Volume **VIII**, section **2503**.
  - A communication from the Senate designating as "unture" statements made by a Member of the House in debate and requesting action upon the part of the House relative thereto, was respectfully returned to the Senate with a message characterizing its as a breach of privilege. Volume **VIII**, section **2514**.

#### (24) Conduct of Member in.-Replies to Criticisms in the other House.

- A Senator in debate in the Senate having assailed a Member of the House, the Member was allowed, as a matter of privilege, to explain to the House his own conduct, but not to assail the Senator in his capacity as Senator. Volume **V**, sections **5125**, **5126**.
- A Member whose motives have been impugned in the Senate may refer to proceedings in that body sufficiently to explain his own motives, but may not, under the rights of privilege, bring into discussion the whole merits of the controversy. Volume **V**, sections **5123**, **5124**.
- A Senator having assailed a Member in debate, the House massaged to the Senate a resolution declaring the language a breach of privilege. Volume **VIII**, section **2516**.
- A Senator in debate in the Senate having assailed the Speaker, a resolution declaring the language of the Senator a breach of the privilege of the House was treated as a matter of privilege. Volume **VI**, section **584**.
- A Member having referred to the Senate in a public address, it was held in order to reply on the floor of the Senate, avoiding personalities and criticism of the other House. Volume **VIII**, section **2510**.

# (25) Conduct of Member in.—Referencess to the President.

- The law of Parliament, evidently inapplicable to the House of Representatives, forbids the member from speaking "irreverently or seditiously against the King." Volume **V**, section **5986**.
- It is in order in debate to refer to the President of the United States or his opinions, either with approval or criticism, provided that such reference be relevant to the subject under discussion and otherwise conformable to the rules of the House. Volume **V**, sections **5087–5091**. Volume **VIII**, sections **2497**, **2500**.
- A reference in debate to the probable action of the President of the United States was held to involve no breach of order. Volume **V**, section **5092**.
- Criticism of the manner in which the President discharged the duties of his office was decided by the House not to violate the rules of decorum in debate. Volume **VIII**, section **2499**.
- Debate in the House may refer to the motives of the President but personal criticism, innuendo or ridicule are not in order. Volume **VIII**, section **2497**.
- The principles of decorum and courtesy governing the relations of the two Houses should extend to the relations of the House with the President. Volume **VIII**, section **2497**.
- Mr. Speaker Colfax held that a Member, in debating a proposition to impeach the President, should abstain from language personally offensive. Volume **V**, section **5094**.
- In debating a proposition to impeach the President of the United States a wide latitude was permitted to a Member in preferring changes. Volume **V**, section **5093**.

#### **DEBATE**—Continued

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#### (25) Conduct of Member in.—References to the President—Continued.

- A resolution providing for investigation of the propriety of language referring to the President of the United States and said to violate the privileges of debate was considered as privileged. Volume **VIII**, section **2499**.
- A statement made in debate to the effect that the President considered himself the Government and used pork as the crude material of his administration was held not to involve a breach of order. Volume **VIII**, section **2499**.
- It is a breach of order in debate to refer to the President disrespectfully. Volume VIII, section 2498.
- Remarks in debate charging the President with "persistent defamation" of an officer was held by the House to constitute a breach of order. Volume **VIII**, section **2497**.
- It is not in order in debate to refer to the President of the United States in terms of opprobrium. Volume **VIII**, section **2497**.

#### (26) Conduct of Member in.—Disorderly Words and Acts.

- Parliametary law as to offenses committed by a Member in the House, especially in debate. Volume II, section 1244.
- From Members between whom warm words or an assault has passed on the floor, the House has exacted apologies. Volume II, sections 1646, 1647.
- The House has frequently allowed personal difficulties arising in debate, and even violent assaults, to pass without notice, the Members concerned making apologies either personally or through other Members. Volume II, sections 1658–1662.
- An instance in which Members called to order for words spoken in debate apologized and were thereupon excused without further action on the part of the House. Volume VIII, section **2530.**
- A Delegate who had used insulting language in debate and declined to retract it, was, by order of the House, arrested, brought to the bar, and censured by the Speaker. Volume II, section 1305.
- When a Member is called to order for words spoken in debate in Committee of the Whole the Chairman is without discretion and is constrained to recognize for that purpose. Volume **VIII**, section **2532**.
- For an assault during debate in Committee of the Whole, the House, after expulsion had been suggested, exacted apologies from a Member. Volume **II**, sections **1650**, **1657**.
- Members who had indulged in unparliamentary language in Committee of the Whole, escaped the censure of the House by making apologies. Volume **II**, sections **1257-1258**.
- For parliamentary language in Committee of the Whole William D. Bynum was censured by the House. Volume II, section 1259.
- The Committee of the Whole having reported language alleged to be unparliamentary, a resolution of censure was held to be in order without a prior decision of the Speaker that the words were in fact out of order. Volume **II**, section **1259**.
- It is not in order as a question of privilege in the House to propose censure of a Member for disorderly words spoken in Committee of the Whole, but not taken down or reported therefrom. Volume **V**, section **5202**.
- For unparliamentary language and an assault two Senators were declared in contempt and later were censured. Volume II, section 1665.
- In early and infrequent instances of misunderstandings and disorder in the Senate no action was taken beyond investigation. Volume II, sections 1663-1664.
- A Member is allowed a wide latitude in debate relating to a contumacious witness at the bar of the House. Volume **V**, section **5170**.
- A Member in debate may impeach the testimony of a witness before a Committee. Volume **V**, section **5171**.
- A Member having concluded his remarks and yielded the floor was not required to answer for words objected to as unparliamentary. Volume **VIII**, section **2536**.

- (26) Conduct of Member in.-Disorderly Words and Acts-Continued.
  - The issue raised by the questioning of a Member for words spoken in debate was referred to the Judiciary Committee. Volume VI, section 553.
  - A select committee appointed to consider the propriety of remarks made by a Member in debate invited him to submit suggestions in writing. Volume **VIII**, section **2497**.
  - A select committee appointed to consider the propriety of remarks delivered in the House reported that they contained no language in violation of the privileges of debate, and asked to be discharged. Volume **VIII**, section **2499**.
  - Recognition by the Speaker to move that words reported from the Committee of the Whole be expunged is tantamount to a decision holding them unparliamentary. Volume **VIII**, section **2539**.

# (27) Conduct of Member in.—Treasonable Words.

- Questions of order have been raised when language used in debate has been such as to suggest the dissolution of the Government. Volume **V**, sections **5173**, **5174**.
- After considering the question of expulsion the House censured a Member for words alleged to be treasonable. Volume II, section 1253.
- It has been held in order to censure a Member for words alleged to be treasonable, even though they were not taken down at the time they were uttered. Volume **II**, section **1252**.
- For words alleged to be treasonable the House censured a Member after a motion to expel him had failed. Volume II, section 1254.

# (28) Conduct of Member in.—Disorderly Words in the Record.

- The House condemned as unparliamentary a printed speech for its reflections on Members, Committees of the House, and the House itself, and for its reference to alleged occurrences in a committee of the Senate. Volume **V**, section **7017**.
- A Member having uttered disorderly words on the floor without objection, the House was not thereby precluded from action, when after being withheld for revision, the words were printed in the Record. Volume **V**, sections **6979**, **6980**.
- While the Committee of the Whole does not control the Record, the Chairman in the preservation of order may direct the exclusion of disorderly words spoken by a Member after he has been called to order. Volume **V**, section **6987**.
- Instance wherein the House struck from the Record a speech containing language reflecting personally on the President of the United States. Volume **VIII**, section **2497**.

# (29) Conduct of Members in.—In General.

- By rule the Member is restricted as to his movements during business or debate, and as to wearing his hat and smoking. Volume VI, section 190.
- The display of exhibits in debate by way of illustration is subject to the will of the House and any Member may object. Volume **VIII**, section **2452**.
- The introduction of exhibits, demonstrations, or other unusual adjuncts to debate are subject to the will of the House. Volume **VIII**, section **2453**.
- It is a breach or order to refer in disparaging terms to a State of the Union. Volume **VIII**, section **2522**.
- A Member may not be required to give the authority of any respectful statement which he may quote in debate. Volume **V**, section **5172**.
- A Member in debate may impeach the testimony of a witness before a committee. Volume V, section 5171.
- A Member is allowed a wide latitude in debate relating to a contumacious witness at the bar of the House. Volume **V**, section **5170**.
- An attempt of a Member to speak when debate is not in order is not noticed in the Journal. Volume IV, sections 2861, 2862.

# (30) The Call to Order.—Duty of the Speaker and Members.

If a Member in debate transgresses the rules it is the duty of the Speaker to intervene and require that he proceed in order. Volume **VIII**, section **3479**.

- (30) The Call to Order.-Duty of the Speaker and Members-Continued.
  - If any Member, in speaking or otherwise, transgress the rules of the House it is the duty of the Speaker and the privilege of any Member to call him to order, and he may be punished by censure of otherwise. Volume **V**, section **5175**.
  - If the Member digress or otherwise transgress the rules in the discussion of a question of privilege, it is the duty of the Speaker to call him to order. Volume **VIII**, section **2481**.
  - The Speaker represses a Member who is out of order, but except naming him may not otherwise censure or punish him. Volume **II**, section 1345.
  - The Speaker without suggestion from the floor may call a Member to order for breach of order in debate. Volume **V**, sections **5161**, **5162**.
  - The Speaker sometimes interposes to prevent breach of order in debate without waiting for a question to be raised by a Member. Volume **V**, section **5163**.
  - For reflections on the Chair as well as on Members of the House Mr. Speaker Jones called a Member to order. Volume **V**, section **5192**.
  - The explanation of a Member being referred to by another Member in debate "as worthy of a Nero or a Jefferys," the Speaker intervened and the language was withdrawn. Volume **V**, section **5154.**
  - A Delegate may call a Member to order in debate. Volume II, section 1295.
  - Reference to an early criticism of the rules as too strict in relation to freedom of debate (footnote). Volume **V**, section **5043**.
  - Instance wherein the Speaker submitted to the House the question as to whether a statement objected to in debate was in order. Volume VI, section 617.
  - It has always been considered the particular duty of the Speaker to prevent expressions offensive to the Senate or Senators. Volume **V**, section **5130**.

# (31) The Call to Order.—Words Taken Down.

- When a Member is called to order for words spoken in debate the words are to be taken down at once, and he shall not be held to answer or be subject to censure if debate or business intervene. Volume **V**, section **5177**.
- The demand that disorderly words be taken down must be made at once, before debate intervenes. Volume **V**, section **5178**. Volume **VIII**, sections **2536**, **2537**.
- The demand that words spoken in debate be taken down it is not necessary that they be quoted verbatim. Volume **VIII**, section **2540**.
- A request having been made that words objected to as unparliamentary be taken down, no motion is in order until the words have been read from the desk. Volume **VIII**, section **2540**.
- When a Member who has been called to order in debate denies that the words taken down are the exact words used by himself the question as to the words is put to the House for decision. Volume **V**, sections **5179**, **5180**.
- The words of a Member having been excepted to but not taken down when delivered, and having afterwards been investigated by a committee, it was held in order to propose censure of the Member. Volume II, section 1655.
- After a demand has been made that words spoken in debate be taken down explanation of the meaning or proper interpretation of the words is not in order. Volume **VIII**, section **2532**.
- A Member having explained that by disorderly words which had been taken down he had intended no disrespect to the House, a resolution of censure was withdrawn. Volume **II**, section **1250**.
- The rule requiring words spoken out or order to be taken down at once does not apply to an occurrence of disorder constituting a breach of privilege. Volume **II**, section **1657**.
- An insult to the Speaker has been held to raise a question of privilege not governed by the ordinary rule about taking down disorderly words as soon as uttered. Volume **II**, section **1248**.

# DEBATE—Continued.

- (31) The Call to Order.—Words Taken Down—Continued.
  - If the point of order is made against words spoken in debate without the demand that they be taken down, the Chair ordinarily admonishes the offender and, if he continues to transgress the rules, stops him. Volume **VIII**, section **2465**.
  - If a Member transgress the rules of the House in speaking the Chair may call him to order, but in the later practice the Speaker does not pass upon the question as to whether words requested to be taken down in debate are within the rule. Volume **VIII**, section **2465**.
  - It is for the House and not the Chair to decide on the propriety of words demanded to be taken down as unparliamentary. Volume **VIII**, section **2540**.
  - It is not within the province of a Member assailed in debate to object to such language being taken down under the rule. Volume **VIII**, section **2542**.
  - Words demanded to be taken down under the rule may be withdrawn by unanimous consent only. Volume VIII, sections 2528, 2543.
  - A request that a Member uttering objectionable words yield does not forfeit the right to demand that the words be taken down. Volume **VIII**, section **2528**.
  - A motion to expunge words taken down having been rejected, the Member called to order proceeds from the point of interruption. Volume **VIII**, section **2541**.
  - Time consumed in proceedings incident to taking down disorderly words is not charged to time allotted the Member when he resumes the floor. Volume **VIII**, section **2540**.
  - Strictures in debate do not give rise to a question of privilege but are properly contravened by a demand that the words be taken down. Volume **VIII**, section **2537**.
  - A Member may withdraw words objected to in debate in Committee of the Whole by unanimous consent only. Volume **VIII**, section **2538**.
  - When a demand is made in Committee of the Whole that words spoken in debate be taken down no further business is in order and the Committee rises automatically to report to the House. Volume **VIII**, sections **2533**, **2539**.
  - Demand being made that words spoken in debate be taken down as unparliamentary, it is in order to demand that words spoken by other Members in the same colloquy also be taken down to be simultaneously reported to the House when the committee rises. Volume **VIII**, section **2538.**
  - Demand for the taking down of additional words, or words spoken by others, may be made at any time before the committee rises and the point of order may not be made that the demand comes too late because made after the words first objected to have been read at the desk. Volume **VIII**, section **2538**.
  - A portion of a letter having been taken down on demand in Committee of the Whole and reported to the House, a motion to expunge the entire letter from the Record was held to be in order. Volume **VIII**, section **2539**.
  - Disorderly words spoken in Committee of the Whole are to be taken down as in the House, but are to be reported to the House, which alone may punish. Volume **II**, section **1348**.
  - Unparliamentary words spoken in Committee of the Whole are taken down and read, whereupon the committee rises and reports them to the House. Volume **II**, sections **1257**, **1258**.
  - Unparliamentary language used in Committee of the Whole was taken down and read at the Clerk's desk, and thereupon the committee voted to rise and report it to the House. Volume **II**, section **1259**.
  - A Member requesting that words spoken in debate in Committee of the Whole be taken down may withdraw that request at any time before the Committee rises to report to the House. Volume **VIII**, section **2532**.
  - Words spoken in debate having been taken down and read from the desk, the committee rises automatically under the rule and a motion to rise is not required. Volume **VIII**, section **2538**.

- (31) The Call to Order.—Words Taken Down—Continued.
  - Under the practice of the House it was held that the Committee of the Whole might, at its option, take action on a point of order against words spoken in debate or might rise and report them to the House. Volume **VIII**, section **2497**.
  - When the Committee of the Whole rises to report words objected to in debate no business is in order until the language reported has been read from the desk. Volume **VIII**, section **2538**.
  - Action by the House on words taken down and reported from the Committee of the Whole is contingent on the Speaker's decision that a breach of order is involved. Volume **VIII**, section **2528**.
  - Action in the House on words taken down and reported from Committee of the Whole is limited to the words reported. Volume **VIII**, section **2528**.
  - Consideration of words reported to the House from Committee of the Whole having been disposed of, either by decision of the Speaker holding them in order or by action of the House if held unparliamentary, the House resolves into the Committee of the Whole automatically. Volume **VIII**, section **2539**.
  - Words taken down and read at the desk in Committee of the Whole are again read from the desk when reported to the House. Volume **VIII**, section **2538**.
  - Words taken down and reported to the House by the Committee of the Whole are summarily disposed of by a motion to strike them from the Record with a demand for the previous question on the motion. Volume **VIII**, section **2538**.
  - It is not in order as a question of privilege in the House to propose censure of a Member for disorderly words spoken in Committee of the Whole but not taken down or reported therefrom. Volume **V**, section **5202**.
  - The House took action as to a Member who reiterated on the floor certain published charges against the House, although other business had intervened. Volume **III**, section **2637**.

#### (32) The Call to Order.-Member Sits Down, But May Be Permitted to Explain or Proceed.

- A Member called to order in debate must take his seat. Volume VIII, sections 2528, 2534, 2538, 2542.
- A Member called to order for words spoken in debate is required to take his seat and may not proceed unless permitted to do so on motion. Volume **VIII**, section **2540**.
- A Member called to order in debate must take his seat and may not proceed unless permitted by the House on motion, but such disability does not extend beyond consideration of the point immediately under discussion, and a Member so called to order was permitted to demand the yeas and nays on the question under consideration at the time he was required to be seated. Volume **VIII**, section **2546**.
- A Member called to order shall immediately sit down, unless the House on motion, but without debate, shall permit him to explain or proceed in order. Volume **V**, section **5175**.
- A Member called to order in debate must take his seat, although he may be permitted by the House to proceed in order or explain, even after his words have been taken down. Volume **V**, sections **5181-5184**.
- Words spoken being held out of order and the House having permitted the Member to explain, it is then in order to move that he be permitted to proceed. Volume V, sections 5185, 5186.
- The words of a Member having been taken down and the Speaker having decided that they were not in order, it was held that a motion that the Member be permitted to explain had precedence of a motion that he be permitted to proceed in order. Volume **V**, section **5187**.
- When a Member is called to order for violation of the rules of debate it is the practice to test the opinion of the House by a motion "that the gentleman be allowed to proceed in order." Volume **V**, sections **5188**, **5189**.

#### (32) The Call to Order.—Member Sits Down, But May Be Permitted to Explain or Proceed— Continued.

- A motion that a Member called to order for words spoken in debate be allowed to proceed in order being rejected, the Member was required to take his seat. Volume **VIII**, section **2497**.
- Although debate on a question of order is within control of the Speaker, yet he puts to the House the question whether a Member called to order during such debate shall "be allowed to proceed in order." Volume **V**, section **5190**.
- The House often votes that a Member who has been decided out of order in debate shall be allowed to proceed in order. Volume **V**, sections **5191–5193**.
- A Member who has been called to order in debate and granted leave to proceed must still confine himself within the rules governing debate. Volume V, section 5195. Volume VIII, section 2534.
- A Member who has been called to order in debate and decided out of order loses the floor, and another may be recognized. Volume **V**, sections **5196–5199**.
- A Member who has been called to order in debate and directed to sit down may not proceed on yielded time. Volume **V**, section **5147**.
- A Member required to take his seat because of unparliamentary language may not be recognized to present a point of order against ensuing proceedings. Volume **VIII**, section **2545**.
- While a Member called to order for words spoken in debate is required to relinquish the floor he may not be deprived of his constitutional right to demand a quorum. Volume **VIII**, section **2547**.
- A Member called to order for words spoken in debate having withdrawn the language objected to, no further action was taken by the House. Volume **VIII**, section **2542**.
- A Member having been allowed by general consent to proceed in debate after he had been called to order, it was held that a vote of the House on the question might not be demanded. Volume **V**, section **5194**.
- A Member whose remarks have been decided out of order ass irrelevant may not proceed, under the rule, except with the permission of the House expressly granted. Volume **V**, sections **5200**, **5201**.
- The Speaker having decided that words spoken in debate on a pending appeal were out of order, declined to entertain an appeal from the latter decision. Volume **V**, section **6944**.
- A Member who resumes his seat after being called to order loses his claim to prior right of recognition. Volume **V**, section **5016**.
- A Member who has been called to order in debate and granted leave to proceed must still confine himself within the rules governing debate. Volume **V**, section **5195**.

### (33) The Call to Order.—Journal Record of.

- The Journal does not always give in full disorderly words spoken in debate and ordered to be taken down. Volume II, section 1251.
- The Journal may record the simple fact that a Member makes an explanation, but it does not record the act of the Speaker in calling him to order for irrelevancy. Volume **IV**, section **2837**.
- When the Speaker calls a Member to order for irrelevancy in debate, and the House votes that the Member may proceed, the Journal should contain a record of the transaction. Volume **IV**, section **2839**.
- It was held in the Senate that when a Senator called to order for words spoken in debate, appealed to the Senate the Journal should record the words. Volume **IV**, section **2838**.

#### (34) The Call to Order.—In an Impeachment Trial.

Mr. Justice Chase, in asking time to prepare his answer to the articles, was called to order by the Vice-President for expressions used. Volume **III**, section **2349**.

#### DEBATE—Continued.

# (35) Restrictions on.—The Hour Rule.

The hour rule for debate. Volume V, section 4978.

- The hour rule applies to debate on a question of privilege as well as to debate on other questions. Volume **V**, section **4990**. Volume **VIII**, section **2448**.
- The member in charge of a bill under consideration in the House is recognized for an hour, during which he may move the previous question or yield time, but in yielding to a Member to offer an amendment he surrenders the floor. Volume **VII**, section **1053**.
- In the House the Member reporting a measure is entitled to recognition for one hour during which he may yield to other as he may choose, and at the close of which, unless the previous question is moved, the ranking Member in opposition may be recognized for an hour with the same privilege, after which other Members favoring and opposing the measure are recognized alternately, preference being given Members of the committee reporting the measure. Volume **VIII**, section **2460**.
- A committee having been discharged from the further consideration of a resolution of inquiry, debate is in order under the hour rule unless the previous question is ordered. Volume VI, section 416.
- Debate on Senate amendments reported in disagreement by managers on the part of the House is under the hour rule, but the Member in charge is entitled to prior recognition and may move the previous question. Volume **VII**, section **1572**.
- The House having adopted a special order susceptible of an interpretation waiving the rule limiting Members to one hour in debate, the Speaker held the rule to remain in force unless specifically abrogated. Volume **VII**, section **766**.
- Before the election of a Speaker the House has adopted a rule regulating debate. Volume I, sections 94, 95.

Early reference to the use of debate as a method of obstruction. Volume IV, section 3061.

#### (36) Restrictions on.-Member Speaks But Once Unless He Have the Closing.

- No member may speak more than once to the same question unless he be the mover or proposer, in which case he may speak in reply after all choosing to speak have spoken. Volume **V**, section **4991**.
- A Member may not speak more than once on an appeal, except by permission of the House. Volume II, section 1313. Volume V, section 6938.
- A Member who has spoken once to the main question may speak again to an amendment. Volume **V**, sections **4993**, **4994**.
- It is too late to make the point of order that a Member has spoken already if no one claims the floor until he has made some progress in his speech. Volume **V**, section **4992**.
- The Member reporting the measure under consideration may open and close where general debate is had, and may have an additional hour to close if debate extend beyond a day. Volume **V**, section **4996**.
- In the later practice of the House the Member reporting the matter under consideration may not exercise his right to close after the previous question is ordered. Volume V, sections 4997-5000.
- In the earlier practice of the House the right of the mover to close the debate might not be cut off by the previous question. Volume **V**, section **4995**.
- The earlier practice as to the right to close debate permitted its exercise after the time for terminating general debate to Committee of the Whole as well as after the ordering of the previous question. Volume **V**, section **4997**.
- The right of the "mover, proposer, or introducer of the matter pending" to close debate does not belong to a Member who has merely moved to reconsider the vote on a bill which he did not report. Volume **V**, section **4995**.
- Discussion as to the rights of a contestant who is permitted to address the House to close debate in a contested election case. Volume **V**, section **5001**.

#### DEBATE—Continued.

# (37) Restrictions on.—Yielding for Motions, etc.

- In the House a Member may yield the floor for a motion to adjourn without losing his right to continue when the subject shall be considered again. Volume **V**, sections **5009**, **5010**.
- A Member who has yielded the floor for a motion to adjourn is entitled to prior recognition after that motion is decided in the negative. Volume **V**, section **5011**.
- A Member having the floor in debate in Committee of the Whole may yield for a motion that the committee rise without losing his right to continue at the next sitting. Volume **V**, sections **5012**, **5013**.
- A Member who had yielded the floor to enable the subject to be postponed to a day certain was held to be entitled to prior recognition when the subject was again considered. Volume V, section 5014.
- A Member who resumes his seat while a paper is being read in his time foes not thereby lose his right to proceed. Volume **V**, section **5015**.
- A Member who, having the floor, moved the previous question, was permitted to resume the floor on withdrawing the motion. Volume **V**, section **5474**.
- A Senator who had yielded the floor to a message from the House was held entitled to resume the floor to the exclusion of other business. Volume **V**, section **5017**.
- In the House a Member may not yield even temporarily for other business without losing the floor. Volume **VIII**, section **2468**.
- While the Member in charge must yield for preferential motions, a Member may not by offering such motion deprive the Member in charge of the floor. Volume **VIII**, section **3259**.
- A Member may not prefer a parliamentary inquiry while another Member is in possession of the floor. Volume **VIII**, section **2455**.

#### (38) Restriction on.—Yielding for Debate.

- According to the later practice a Member having time for debate may yield such portion of it as he may choose to another. Volume **V**, sections **5018–5020**.
- It is entirely within the discretion of the Member occupying the floor in debate to determine when and by whom he shall be interrupted. Volume V, sections **5007**, **5008**. Volume VIII, section **2463**.
- A Member desiring to interrupt another in debate should address the Chair for permission of the Member speaking, but the latter may exercise his own discretion as to yielding. Volume **VIII**, section **2465**.
- The right of a Member to yield of his time has been modified by the principle that members of the committee reporting the subject are entitled to prior recognition. Volume **V**, section **5028**.
- A Member who receives time in debate from another may yield of it to a third only with the consent of the original possessor. Volume V, sections 5033, 5034. Volume VIII, sections 2470, 2471.
- Members may not yield time during the five-minute debate. Volume V, sections 5035-5037.
- In the earlier practice of the House a Member having the floor in debate might yield only for an explanation. Volume **V**, sections **5023**, **5024**.
- The practice of yielding time in debate grew up in the House after the establishment of the hour rule had made it practicable (footnote). Volume **V**, section **5021**.
- A Member recognized for an hour may yield time to others at will until the entire hour is consumed, although another demands recognition in his own right. Volume **VIII**, section **2472**.
- The practice of permitting a Member to yield time within his control for debate to another Member began about 1852, but was questioned as late as 1879. Volume **V**, sections **5021-5027**.
- Before the adoption of rules, while the House was proceeding under general parliamentary law, it was held that a Member having the floor in debate might not yield the floor to another without losing the right to resume. Volume **V**, sections **5038–5040**.

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### (38) Restrictions on.—Yielding for Debate—Continued.

- Under general parliamentary usage a Member having the floor may yield time for debate to others and retain the right to resume debate or move the previous question. Volume **VIII**, section **3383.**
- In the Senate a Senator may not take the floor and then yield periods of time to other Senators. Volume **V**, section **5041**.
- A Member may not offer an amendment in time secured for debate only. Volume VIII, section 2474.
- If a Member having the floor yields for interruption the remarks of the Member yielded to must appear in the Record, but if the Member having the floor declines to yield he may strike from copy for the Record remarks so interjected. Volume **VIII**, section **2465**.
- A Member may not yield time allotted under the rule providing for the consideration of the Private Calendar. Volume **VII**, section **848**.
- Time yielded by a Member in control of half of the 40 minutes of debate on a motion to suspend the rules may not be reserved or yielded to a third Member. Volume **VIII**, section **3417**.

### (39) Restrictions on.—Conditions of Yielding for Amendment.

- A Member may control the time allowed him by the rules, yielding time to others for debate but not for amendment. Volume **V**, sections **5029**, **5030**.
- When a Member yields of his time for debate an amendment may not be offered in the yielded time without his consent. Volume **V**, section **5032**.
- A Member who has the floor in debate may not yield to another Member to offer an amendment without losing control of his time. Volume **V**, section **5021**.
- A Member who yields the floor to another to offer an amendment loses his right to reoccupy it. Volume **V**, sections **5030**, **5031**.
- Amendments may not be offered in time yielded for debate only, and a Member yielding to another to propose an amendment loses the floor. Volume **VIII**, section **3187**.
- A Member may yield time for amendment in the House, but a Member yielding relinquishes the floor. Volume **VIII**, section **2470**.
- A Member who, having the floor in debate, yields to another to offer an amendment loses his right to resume, and the Member to whom the floor is yielded is recognized for one hour. Volume V, section 5031. Volume VIII, section 2478.
- A Member having control of the time may not yield for an amendment without losing the floor, and is not entitled to a second hour if another demands recognition. Volume **VIII**, section **2476**.
- A Member in charge may yield for debate and retain control of the remainder of the time allotted, but in yielding for amendments thereby relinquishes the floor. Volume **VII**, section **801**.
- A Member may yield to permit an amendment to be read for information, or to be voted upon at the close of general debate, without losing control of his time. Volume **VIII**, section **2477**.

# (40) Restrictions on.—Precluded by Division on Beginning of Yea-and-Nay Call.

- A division having commenced debate is thereby precluded. Volume V, sections 5928, 5929.
- Debate may continue, the previous question not having been ordered, until the Speaker has put the negative side of the question. Volume **V**, section **5925**.
- In the general, although not universal, practice debate has not been closed by the ordering of the yeas and nays until one Member has responded to the call. Volume **V**, sections **6101–6105**.
- Reference to instances in the Senate wherein debate was had after the yeas and nays were ordered, but not after the calling of the roll had been begun. Volume **V**, section **6100**.
- It was held in the Senate that when the yeas and nays were ordered and taken and a quorum failed to respond debate was not in order when a quorum appeared. Volume V, section 6100.

### **DEBATE**—Continued.

### (41) Restrictions on.—The Previous Question.

- The only motion used for closing debate in the House (as distinguished from the Committee of the Whole) is the motion for the previous question. Volume V, section 5456. Volume VIII, section 2662.
- The motion for the previous question when agreed to has the effect of cutting of all debate (except forty minutes on questions not before debated) and of bringing the House to a vote. Volume **V**, sections **5443**, **5444**.
- After the previous question is moved there may be no further debate, not even the asking of a question. Volume **V**, section **5481**.
- The reading of a report, being in the nature of a debate, is not in order after the previous question is ordered. Volume **V**, sections **5294–5295**.
- After the motion is made for the previous question all incidental questions of order, whether on appeal or otherwise, are decided without debate. Volume **V**, sections **5448**, **5449**.
- A member may not demand the previous question if the Member in charge of the bill claims the floor in debate. Volume **II**, section **1458**.
- A Member opposed to a bill, having the floor, may make a motion for the previous question although the effect of the motion may be to deprive the Member in charge of the control of the bill. Volume **V**, section **5476**.
- The development through which the previous question has become a flexible, reasonable, and efficient instrumentality for restricting debate and forwarding business. Volume **V**, section **5446**.
- When a vote taken under the operation of the previous question is reconsidered the main question stands divested of the previous question and may be debated and amended without reconsideration of the motion for the previous question (Speaker overruled). Volume **V**, sections **5491**, **5492**.
- When the previous question has been ordered on a series of motions and its force has not been exhausted, the reconsideration of the vote on one of the motions does not throw it open to debate or amendment. Volume **V**, section **5493**.
- Although the previous question had been ordered on a motion to reconsider, it was held that a question of privilege might be debated. Volume **III**, section **2532**.
- The motion to commit, made after the previous question is ordered, is not debatable. Volume V, section 5582.
- The motion to commit under section 1 of Rule XVII is not debatable, but is amendable unless the previous question is ordered on it. Volume **V**, sections **5570**, **5571**.
- The right to debate and amend a bill reported from the Committee of the Whole depends upon the will of the House. Volume **IV**, section **4895**.
- The Member in charge of the bill is entitled to prior recognition to move the previous questions even after he has surrendered the floor for debate. Volume **VIII**, section **2682**.
- Unless the previous question is operating, debate is in order after the third reading and pending the vote on the passage of the bill. Volume **VIII**, section **3067**.
- History of the process by which the House changed the previous question of Parliament into an instrument for closing debate and bringing a vote on the pending question. Volume **VIII**, section **2661**.

# (42) Restrictions on.—Forty Minutes After Previous Question Is Ordered.

- When the previous question is ordered "on any proposition on which there has been no debate" forty minutes are to be divided in debate. Volume **V**, section **5495**.
- When the previous question is ordered on the motion to close debate, the rule providing for forty minute debate on propositions on which the previous question has been ordered without prior debate does not apply, and no debate is in order. Volume **VIII**, section **2555**.
- Forty minutes of debate are allowed whenever the previous question is ordered on a proposition on which there has been no debate. Volume **V**, section **6821**.

### DEBATE—Continued.

- (42) Restrictions on.—Forty Minutes After Previous Question Is Ordered—Continued.
  - Forty minutes of debate are allowed on a proposition on which the previous question is ordered without debate, one-half for those favoring and one-half for those opposing, and where it developed, after recognition, that both favored the proposition the Speaker required each to yield half his time to those opposing the motion. Volume **VIII**, section **2689**.
    - If there has been debate, even though brief, before the previous question is ordered, the forty minutes of debate provided for in Rule XXVIII is precluded. Volume **V**, sections **5499–5501**.
    - The debate which justifies a refusal of the right to the forty minutes after the previous question is ordered should be on the merits. Volume **V**, section **5502**.
    - The word "proposition" in the rule providing as to debate after the previous question is ordered means the main question and does not refer to incidental motions. Volume V, sections 5497, 5498.
    - Where the previous question is ordered on a proposition which has been debated in Committee of the Whole the rule permitting forty minutes of debate does not apply. Volume **V**, section **5505.**
    - The rule for the forty minutes of debate does not apply to an amendment on which there has been no debate in a case wherein the motion for the previous question covers both the amendment and the original proposition, which has been debated. Volume **V**, section **5504**.
    - The rule permitting forty minutes of debate was held to apply to an amendment on which the previous question had been ordered before there had been debate either in the House or in Committee of the Whole. Volume **V**, section **5503**.
    - The rule permitting forty minutes of debate does not apply when the question on which the previous question is ordered without debate is otherwise undebatable. Volume **VIII**, section **2690**.
    - When the previous question is ordered on a conference report which has not been debated, the forty minutes of debate is not allowed if the subject-matter of the report was debated before being sent to conference. Volume **V**, sections **5506**, **5507**.
    - The previous question having been ordered on a resolution to correct an error in an enrolled bill the forty minutes of debate was not allowed. Volume **V**, section **5508**.
    - Before the adoption of rules the previous question of general parliamentary law does not permit forty minutes of debate on questions on which there has been no debate. Volume **V**, section **5509**.
    - The forty minutes of debate allowed in certain cases after the previous question is ordered should be demanded before division on the main question has begun. Volume **V**, section **5496**.
    - Prior to adoption of rules, the motion for the previous question is admissible under general parliamentary law, but if ordered without prior debate the 40 minutes' debate prescribed by the rules of the previous Congress is not in order. Volume **VIII**, section **3386**.

# (43) Restrictions on.—By Special Orders.

- Form of special order for considering numerous Senate amendments to a House bill without permitting debate and a vote on each separate amendment, and for asking a conference at the same time. Volume **IV**, sections **3243–3249**.
- Form of special order for considering a class of bills in Committee of the Whole, with a limit of debate for each bill. Volume **IV**, section **3237**.
- Form of special order for resolving automatically into Committee of the Whole for consideration of a bill with the usual provisions as to limit and control of debate. Volume **VII**, section **805**.
- Form of special order authorizing motion to resolve into Committee of the Whole for the consideration of a bill with the usual provisions, for limitations on debate, control of time, and disposition in the House. Volume **VII**, section **797**.

### DEBATE—Continued.

- (43) Restrictions on.-By Special Orders-Continued.
  - When a special order prescribes limits beyond which debate may not continue, the House may, on motion, close debate at any time within such limits. Volume **VII**, section **765**.
  - Where a special order divides time for debate equally between those favoring and those opposing a proposition, the Members recognized to control time are recognized for one-half the time even when in excess of the hour to which one Member is limited under the general rules of debate. Volume **VII**, section **785**.
  - Under a special order providing for equal division of time for debate between those favoring and those opposing a bill, without designating who should control the time, it was held to be within the discretion of the Chair to recognize a Member supporting and a Member opposing the measure, each of whom should respectively control half the time. Volume **VII**, section **785**.
  - Where a special order for the consideration of a bill limited general debate to one hour without providing for control of the time it was held that the Member in charge should be recognized to control the time in favor of the bill; the ranking minority Member to control the time in opposition; and if none of the minority opposed the bill the minority leader should control the time in opposition. Volume **VIII**, section **2461**.
  - The provision for two hours' debate and equal division of time under the Calendar Wednesday rule applies to Union Calendar bills only and not to House bills. Volume **VII**, section **955**.
  - The time of a debate having been divided and assigned to the control of the two sides, it must be allotted to Members in accordance with the rules, no Member being allowed more than one hour. Volume **VIII**, section **2462**.
  - Time consumed in discussion of incidental points of order is not taken from time allotted for debate under the rule. Volume **VI**, section **606**. Volume **VIII**, sections **2505**, **2556**.

#### (44) Speaker's Participation in.—From the Chair.

- The Speaker may of right speak from the chair on questions of order and be first heard. Volume II, section 1367.
- Except on questions of order the Speaker may speak from the chair only by leave of the House and on questions of fact. Volume **II**, section **1367**.
- The Speaker sits while rendering decisions on points of order or when participating in debate thereon (footnote). Volume II, section 1367.
- The Speaker sometimes makes a brief explanation from the chair without asking the assent of the House. Volume II, sections 1373, 1374.
- The Speaker asks consent to address the House even on a question of order. Volume  ${\bf IV},$  section 3043.
- In asking an investigation of his conduct, Mr. Speaker Clay addressed the House from the chair, but immediately left it when the House was to act. Volume **II**, section **1362**.
- The Speaker, by unanimous consent, addressed the House on a subject relating to his election. Volume II, section 1360.
- The Speaker has spoken briefly from the chair on a question of privilege relating to himself. Volume II, section 1370.
- A Member having criticised the past conduct of the Speaker the House consented that the latter should explain from the chair. Volume **II**, section **1369**.
- By leave of the House the Speaker was permitted to make a statement from the chair as to proceedings in the recent joint meeting to count the electoral vote. Volume II, section 1372.

### (45) Speaker's Participation in.—From the Floor.

- On occasions comparatively rare Speakers have called Members to the chair and participated in debate, usually without asking consent of the House (footnote). Volume **II**, section **1367**.
- Instance wherein the Speaker left the chair to reply to a speech reflecting on his conduct. Volume II, section 1371.

# (45) Speaker's Participation in.—From the Floor—Continued.

- The seat of the Speaker as a Member being contested, consent of the House was obtained to permit him to speak on the report, although he had called a Member to the chair. Volume **II**, section **1368**.
- Instance wherein the Speaker debated a point of order while a Speaker pro tempore occupied the chair and was about to rule. Volume **V**, section **6097**.
- Mr. Speaker Colfax left the chair to participate in debate on a question arising out of the electoral count of 1869. Volume **III**, section **1950**.
- According to a former custom, now fallen into disuse the Speakers participated freely in debate in Committee of the Whole (footnote). Volume **II**, section **1367**.

# (46) Speaker's Participation in.—Addresses by.

- The address of the Speaker on taking the chair, as well as his remarks on leaving it, is often entered on the Journal without special order (footnote). Volume **II**, section **1362**.
- The Speaker, having announced his resignation, made a farewell address and left the chair. Volume I, section 233.
- The Speaker having appealed to the House for an investigation, the House ordered his address to be entered on the Journal. Volume II, section 1362.
- The remarks of the Speaker announcing the death of John Quincy Adams were printed in full in the Journal by order of the House. Volume **V**, section **7160**.

# (47) In Committee of the Whole.—The Motion to Close General Debate.

- A motion to limit general debate in Committee of the Whole is not in order in the House until after such debate has begun. Volume V, sections 5204-5206.
- The motion to close general debate in the Committee of the Whole is made in the House and is not in order until debate has begun in the committee. Volume **VIII**, section **2554**.
- The motion to close general debate in Committee of the Whole is made pending the motion that the House resolve itself into committee, and, though not debatable, the previous question is sometimes asked to prevent attempts at amendment of the motion. Volume **V**, section **5203**.
- A motion to close debate in the Committee of the Whole is in order at any time after debate has begun and may propose to close debate instanter or at the expiration of any designated time. Volume **VIII**, section **2572**.
- A motion to close debate in Committee of the Whole is in order at any time after the five-minute debate begins and is not precluded because there has been no debate in opposition to the pending amendment. Volume **VIII**, section **2578**.
- The previous question may be applied to the nondebatable motion to limit general debate in Committee of the Whole in order to prevent amendment. Volume **V**, section **5473**.
- Form of motion made in the House to limit general debate in Committee of the Whole (footnote). Volume **V**, section **5207**.
- The motion in the House to limit general debate on a bill in Committee of the Whole must apply to the whole and not a part of the bill. Volume **V**, section **5207**.
- The right to limit debate in the Committee of the Whole on the pending section of a bill was held not to admit a motion to close debate on the entire bill after the last section had been read. Volume **VIII**, section **2585**.
- After the vote has been taken on the motion to go into Committee of the Whole it is too late to offer a motion to close general debate in the Committee of the Whole. Volume **V**, section **5208**.
- The motion to close general debate may not be made in Committee of the Whole. Volume V, section 5217.
- While the motion to close general debate is not in order in the Committee of the Whole, the committee may, in the absence of an order by the House, close debate by unanimous consent. Volume **VIII**, section **2554**.
- A proposition for a division of time is not in order as a part of a motion to limit general debate in Committee of the Whole. Volume **V**, sections **5210**, **5211**.

### DEBATE—Continued.

- (47) In Committee of the Whole.—The Motion to Close General Debate—Continued.
  - General debate in Committee of the Whole may not be limited on a series of bills by one motion. Volume **V**, section **5209**.
  - The committee having voted to close debate at a stated hour the Chair announces the close of debate at that time notwithstanding intervening time has been consumed without debate. Volume **VIII**, section **2325**.
  - Debate in Committee of the Whole may be closed by order of the House at any time after debate has begun in the committee, regardless of whether the opposition has occupied time in debate. Volume **VIII**, section **2548**.
  - The rule allowing proponents to close debate does not apply in Committee of the Whole. Volume VIII, section 2581.
  - A motion to close debate on the pending section and amendments thereto does not apply to amendments proposing a new section. Volume **VIII**, section **2582**.
  - An order of Committee of the Whole closing debate on the pending section and amendments thereto is not applicable to a motion to strike out the enacting clause. Volume **VIII**, section **2632**.

# (48) In Committee of the Whole.—General Principles as to Closing General Debate.

- The rule for closing general debate in Committee of the Whole applies to messages of the President as well as bills, and may be applied to a particular portion of a message. Volume V, section 5218.
- Time for debate having been fixed by the House, the Committee of the Whole may not, even by unanimous consent, extend it. Volume **V**, sections **5212–5216**. Volume **VIII**, section **2321**.
- The time for general debate having been fixed by the House, it is not in order in Committee of the Whole to entertain a request for unanimous consent for alteration of such order. Volume **VIII**, section **2550**.
- In Committee of the Whole, no Member desiring to participate in general debate, the reading of the bill for amendment begins. Volume **IV**, section **4745**.
- General debate in Committee of the Whole is not necessarily closed by failure of those entitled to the floor to proceed in debate. Volume **V**, section **5219**.
- The time occupied in reading a bill in Committee of the Whole does not come out of the time allowed for general debate. Volume **V**, section **5220**.
- In the absence of a rule by the House itself the Committee of the Whole may, by unanimous consent, permit general debate during consideration of the bill for amendment. Volume **V**, section **5232**.
- In the absence of an order by the House, the Committee of the Whole may limit general debate by unanimous consent. Volume **VIII**, section **2553**.
- The rules contemplate that general debate in Committee of the Whole shall be closed by order of the House before amendments may be offered. Volume **V**, section **5221**.

### (49) In Committee of the Whole.—Early Practice as to Closing General Debate.

- In the early days of the House the times for general debate and amendment in Committee of the Whole were not so rigidly fixed as at present. Volume **IV**, section **4760**.
- The early method of closing general debate in Committee of the Whole. Volume V, section 5205. Illustration of the early method of closing general debate in Committee of the Whole. Volume V, section 6820.
- Form of the resolution by which general debate was closed in Committee of the Whole in former years. Volume **V**, section **6738**.

#### (50) In Committee of the Whole.—The Five-Minute Debate.

The rule governing the five-minute debate on amendments in Committee of the Whole. Volume **V**, section **5221**.

### DEBATE—Continued.

- (50) In Committee of the Whole.—The Five-Minute Debate—Continued.
  - Debate under the five-minute rule is had in the Committee of the Whole or in the "House as in Committee of the Whole" but not in the House. Volume **VIII**, section **2565**.
  - A Member who has occupied five minutes on a pro forma amendment may not, by making another pro forma amendment, lengthen his time. Volume **V**, section **5222**. Volume **VIII**, section **2560**.
  - In debate under the five-minute rule the Member must confine himself to the subject, even on pro forma amendments. Volume **VIII**, section **2591**.
  - A Member proposing an amendment may offer an amendment to such amendment during the five minutes allotted him under the rule but may not thereby secure additional time for debate. Volume **VIII**, section **2562**.
  - During the five-minute debate resolutions are not necessarily alternated between the political divisions of the House, but are governed by conditions relating to the pending question. Volume **V**, section **5223**.
  - Under the 5-minute rule, time for debate may be fixed but may not be alloted even by unanimous consent. Volume **VIII**, section **2559**.
  - A proposition for control or division of time is not in order as a part of a motion to limit debate under the five-minute rule. Volume **VIII**, section **2570**.
  - When time for debate under the five-minute rule is limited in Committee of the Whole without provision for its control, the Chairman divides the time, where practicable, between those favoring and those opposing the proposition. Volume **VIII**, section **2558**.
  - When, after a speech in favor of an amendment under the five-minute rule, no one claimed the floor in opposition, the Chairman recognized another Member favoring the amendment. Volume **VIII**, section **2557**.
  - In reading a bill under the five-minute rule, a section or paragraph is considered as having been passed for amendment or debate when an amendment in the form of a new section or paragraph is taken up for consideration. Volume **VIII**, section **2357**.
  - A point of order against a paragraph of a bill being read for amendment under the five-minute rule comes too late after the reading of the following paragraph. Volume **VIII**, section **2351**.
  - A special order providing that a bill should be considered for amendment under the 5-minute rule was construed to admit the motion to strike out the enacting clause. Volume **VII**, section **787**.
  - The Member in charge, and not the proponent, is entitled to close debate on an amendment in the Committee of the Whole. Volume **VIII**, section **2581**.
  - Debate under the five-minute rule, however brief, was held to exhaust the time allotted and another Member was denied recognition for the unexpired time. Volume VIII, section 2571.
  - If objection is entered or reserved 10 minutes debate is allowed and unless three Members then object the bill is considered under the 5-minute rule. Volume **VII**, section **846**.

### (51) In Committee of the Whole.—Closing Five-Minute Debate.

- The Committee of the Whole may, after the five-minute debate has begun, close debate on the section, paragraph, or pending amendments; but this does not preclude further amendment. Volume **V**, section **5224**. Volume **VIII**, section **2566**.
- A motion to close debate under the five-minute rule is not in order until such debate has begun. Volume **V**, section **5225**.
- The five-minute debate may be closed after one speech of five minutes. Volume V, section 5226.
- The five-minute debate may be closed after one speech, however brief, and it is not necessary that an entire five minutes be consumed to make the motion to close debate in order. Volume **VIII**, section **2573**.
- The motion to close the five-minute debate is not debatable. Volume VIII, section 2575.

### DEBATE—Continued.

- (15) In Committee of the Whole.—Closing Five-Minute Debate—Continued.
  - The motion to close the five-minute debate, while not debatable, is amendable. Volume V, section 5227. Volume VIII, section 2578.
  - The closing of debate on the last section of a bill considered under the five-minute rule does not preclude debate on a substitute for the Whole text of the bill. Volume **V**, section **5228**.
  - Closing debate under the five-minute rule on a section does not preclude the offering of amendments. Volume **VIII**, section **2579**.
  - The closing of debate on a section and all amendments thereto applies to amendments offered subsequently. Volume **VIII**, section **2580**.
  - An order having been adopted by the Committee of the Whole closing all debate on a section, the chairman declined to entertain request for unanimous consent to amend the order. Volume **VIII**, section **2589**.
  - A motion is not in order in the House to close debate on a paragraph of a bill in Committee of the Whole until such debate has begun. Volume **V**, section **5231**.
  - The right to limit debate on the pending section of a bill pending in the Committee of the whole under the five-minute rule may be exercised by the House as well as by the Committee of the Whole. Volume **V**, section **5229**.
  - An exceptional instance wherein the House closed the five-minute debate on a section of a bill in Committee of the Whole before all of the section had been read for amendment. Volume V, section 5230.
  - After debate under the five-minute rule has begun on an amendment the motion to close debate is privileged. Volume **VIII**, section **2567**.
  - In considering a bill for amendment under the five-minute rule an amendment offered as a separate paragraph or section is not in order until the pending paragraph has been perfected and disposed of. Volume **VIII**, section **2356**.
  - The committee having by vote fixed the time for closing debate on a pending section and amendments thereto, a motion to change such time is not in order. Volume **VIII**, section **2588**.
  - Consideration of an amendment offered as a new section closes debate and amendment on the section pending at the time the new section is offered. Volume **VIII**, section **2582**.

# (52) In Committee of the Whole.—Relations to Certain Motions in.

- A motion that the Committee of the Whole rise is not in order while a Member has the floor in debate. Volume IV, section 4769. Volume VIII, section 2325.
- A motion that the Committee of the Whole rise is not debatable. Volume IV, sections 4767, 4768.
- In Committee of the Whole the motion to rise and report is not debatable. Volume IV, section 4766.
- The motion in the Committee of the Whole House to take up a bill out of its order is not debatable. Volume **VIII**, section **2331**.
- Before general debate has been closed in Committee of the Whole it is not in order to move to report the bill with the recommendation that it be laid on the table. Volume **IV**, section **4778**.
- Reading of a bill for amendments being concluded in Committee of the Whole, motions ordering it to be reported are not debatable. Volume **IV**, section **4782**.
- The motion to lay a bill aside in Committee of the Whole is not debatable. Volume IV, sections 4763, 4764.
- In Committee of the Whole the motion that a bill be laid aside with a favorable recommendation is not debatable. Volume **IV**, section **4774**.
- In Committee of the Whole the motion to strike out the enacting clause is debatable, and in later usage is governed by the five-minute rule. Volume **V**, sections **5333–5335**.

### DEBATE—Continued.

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## (52) Committee of the Whole.-Relations to Certain Motions in-Continued.

- In Committee of the Whole the motion to strike out the enacting clause is debatable under the five-minute rule even after debate has been closed by motion on the pending section and amendments thereto. Volume **VIII**, sections **2628**, **2630**.
- Debate in the Committee of the Whole on he motion to strike out the enacting clause is under the five-minute rule and is limited to two speeches of five minutes each. Volume **VIII**, section **2629**.
- Five minutes having been consumed in debate in favor of a motion to strike out the enacting clause in Committee of the Whole and five minutes against the motion, further debate was held to be precluded by a demand for the regular order. Volume **VIII**, section **2627**.
- Under a special order providing for consideration in Committee of the Whole, the House automatically resolves into the committee after voting on a motion to close debate for which the committee has risen. Volume **VII**, section **765**.
- A motion in the Committee of the Whole House to take up for consideration a designated bill is not subject to amendment and is not debatable. Volume **VIII**, section **2865**.

## (53) In Committee of the Whole.—In General.

- In the absence of a rule to the contrary, the practice governing debate in the House is followed in the committee. Volume **VIII**, section **2553**.
- Debate on an appeal in Committee of the Whole has been limited by the committee itself, on motion put and carried, or by the committee rising to enable the House to limit it. Volume **V**, sections **6947-6950**.
- In Committee of the Whole, as well as in the House, a Member may speak but once on an appeal. Volume **V**, section **6951**.
- Recent instance wherein the House has resolved itself into Committee of the Whole House on the state of the Union for debate on the President's message. Volume **V**, sections **6623**, **6624**.
- Senate amendments considered in Committee of the Whole are each subject to general debate and amendment under the five-minute rule. Volume V, section 6196.
- A Member persisting in irrelevant debate in Committee of the Whole House on the state of the Union after being called to order by the Chairman was required to relinquish the floor. Volume **VIII**, section **2594**.
- An instance wherein the House resolved into the Committee of the Whole House on the state of the Union without designating a specific subject for consideration, in preference to engaging in general debate in the House. Volume **VIII**, section **2318**.

# (54) Control and Distribution of Time for.

- A proposition for control or division of time is not in order as part of a motion to limit debate under the five-minute rule. Volume **VIII**, section **2570**.
- Following a roll call on resolving into Committee of the Whole precipitated by a point of no quorum, and before the announcement of the result, the Speaker may entertain a unanimousconsent request to limit or control time for debate, but after the result of the vote has been announced the House resolves at once into Committee of the Whole and no request relating to time for debate or other intermediate business is in order. Volume **VI**, section **665**.
- A Member recognized for general debate in the Committee of the Whole has one hour, any portion of which he may yield to another, who in turn may yield to a third with the consent of the original possessor. Volume **VIII**, section **2553**.
- Unless otherwise provided a Member recognized for general debate in Committee of the Whole is recognized for one hour and may yield all or any portion of that time even though the Member to whom he yields has just occupied an hour in his own right and objection is made to his continuing. Volume **VIII**, section **2470**.
- A Member being recognized for debate may consume a portion of the time allotted to him and reserve the remainder, but such reservation must be made at the time the floor is yielded. Volume **VIII**, section **2450**.

### DEBATE—Continued.

- (54) Control and Distribution of Time for—Continued.
  - In the absence of an order by the House, the Committee of the Whole may be unanimous consent divide the time allotted for general debate. Volume **VIII**, section **2549**.
  - Division of the time for debate under the rule in accordance with the attitude of Members on the pending motion and party lines are not recognized. Volume **VII**, section **1010**.
  - A division of time for debate between those "for and against" a proposition does not necessarily provide for such division between the majority and minority parties of the House but between those actually favoring and opposing the measure. Volume **VII**, section **766**.
  - The time of a debate having been divided and assigned to the control of the two sides, it must be allotted to Members in accordance with the rules, no Member being allowed more than one hour. Volume **VIII**, section **2462**.
  - Time for general debate in Committee of the Whole having been fixed by the House without provision for its control is dispensed under the rules governing debate in the House and each Member recognized by the Chairman is entitled to our hour. Volume **VIII**, section **2549**.
  - A Member desiring time in general debate in opposition to a bill may accept time from one favoring the measure or he may decline to accept such time, and if the latter does not yield to another or consume the time himself, may demand recognition in this own right. Volume **VIII**, section **2471**.
  - When resolution is brought directly before the House independently of a committee the proponent's right to prior recognition for debate takes precedence over the motion to refer. Volume **VI**, section **86**.
  - The Member in charge of the bill is entitled at all stages to prior recognition for allowable motions intended to expedite the bill. Volume **VI**, section **300**.
  - The Member in charge of a measure may not be deprived of the floor by a Member proposing a preferential motion. Volume **VIII**, section **2454**.
  - A member having control of time for debate can not exclude the preferential motion to recede and concur, but may not be deprived of the floor by such motion. Volume **VIII**, section **3197**.
  - The Member in charge of a bill in the House does not lose the floor by offering an amendment. Volume **VIII**, section **2469**.
  - The Member in charge of the bill is entitled to prior recognition to offer amendments. Volume VI, section 296.
  - A Member who has spoken once to the main question may speak again to an amendment. Volume **VIII**, section **2449**.
  - In the allotment of time for debate on a motion to suspend the rules and pass a bill, a member of the committee reporting the bills prior to right to recognition over one not a member of the committee. Volume **VIII**, section **3415**.

# (55) Calendar Wednesday, District Monday, and Consent Day.

- Debate on bills called up on Calendar Wednesday is limited to two hours to be divided equally between those for the against the measure. Volume **VII**, section **959**.
- The Member calling up a House bill on Calendar Wednesday is recognized for one hour and may move the previous question, for the purpose of preventing debate or amendment, at any time. Volume **VII**, section **955**.
- In recognizing for debate under the Calendar Wednesday rule, preference is given Members of the committee reporting the bill; if no Member of the committee claims the time in opposition, the Chair may recognize any Member for the half of the time. Volume **VII**, section **959**.
- When a bill previously debated is called up for the first time on Calendar Wednesday, consideration proceeds as if there had been no previous debate. Volume **VII**, section **954**.

### DEBATE—Continued.

- (55) Calendar Wednesday, District Monday, and Consent Day-Continued.
  - When a Union Calendar bill comes up as the unfinished business on Calendar Wednesday the House automatically resolves into the Committee of the Whole and debate is resumed from the point at which it was discontinued on the previous Wednesday. Volume **VII**, section **966**.
  - The previous question may be ordered on a bill on the House Calendar on Calendar Wednesday prior to the expiration of debate allotted under the rule. Volume **VIII**, section **2680**.
  - On motion to dispense with proceedings in order on Wednesday, debate is limited to 10 minutes, to be divided not to exceed 5 minutes fro the 5 minutes in opposition to the motion. Volume **VII**, section **917**.
  - The provision for two hours' debate and equal division of time under the Calendar Wednesday rule applies to Union Calendar bills only and not to House bills. Volume **VII**, section **955**.
  - Debate on District Monday is general debate and is not confined to the bill under consideration. Volume VII, section 875.
  - Members of the committee on the District of Columbia have precedence in recognition for debate on days claimed by the committee for the consideration of District business. Volume **VII**, section **875**.
  - On District of Columbia days debate in the Committee of the Whole is not limited and, unless otherwise provided by the House or the Committee, a Member securing the floor is recognized for one hour. Volume VII, section 874.
  - Debate in the Committee of the Whole on District day properly alternates between those favoring and those opposing the pending proposition and to insure alternation the chairman sometimes ascertains the attitude of members seeking recognition. Volume **VII**, section **875**.
  - Objection to consideration of a bill on consent day comes too late after debate has begun. Volume **VII**, section **998**.
  - Where the proponent of a motion to suspend the rules is opposed to the proposition, a member who favors it will be recognized to control the 20 minutes of debate on that side. Volume **VIII**, section **3416**.
  - The objection by three Members when a bill is first called on Private Calendar Saturday precludes debates thereon the bill is referred to the deferred list forthwith. Volume VII, section 849.
  - The rule providing for consideration of the Private Calendar on Saturdays divides the time for debate between the Member objecting and the chairman of the committee reporting the bill and neither may yield time to another. Volume **VII**, section **847**.

## (56) In "House as in Committee of the Whole."

- Under the latest ruling, when a bill is considered in the House as in Committee of the Whole it is considered under the five-minute rule without general debate. Volume **IV**, sections **4924**, **4925**.
- The only distinction between consideration in the House and consideration in the House as in Committee of the Whole is that in the latter, debate proceeds under the five-minute rule and there is not general debate. Volume **VI**, section **639**.
- Consideration "in the House as in Committee of the Whole" comprises reading for amendment and debate under the five-minute rule without general debate. Volume **VIII**, section **2431**.
- When a bill is considered "in the House as in Committee of the Whole" it is read the first time by title only and immediately thereafter by sections for amendment under the five-minute rule. Volume **VIII**, section **2433**.
- Union Calendar bills considered in the House as in the Committee of the Whole are read for amendment under the five-minute rule by section and not by paragraphs. Volume **VIII**, section **2434**.

# **DEBATE**—Continued.

# (57) In Standing and Select Committees.

A committee may limit the time of debate in the committee. Volume IV, section 4573.

## (58) Presence of a Quorum Necessary During.

According to the earlier and later practice of the House, the presence of a quorum is necessary during debate and other business. Volume **IV**, sections **2935–2949**.

The absence of a quorum being ascertained, debate is not in order. Volume VI, section 659.

In the Senate the presence of a quorum was held to be necessary during debate. Volume VI, section 643.

# (59) At the Election of Speaker and Organization.

- The motion that the House proceed to elect a Speaker is debatable unless the previous question is ordered. Volume I, section 213.
- After the election of a Speaker and before he has been conducted to the chair no debate or business is in order. Volume I, section 219.
- In 1860 the election of a Speaker proceeded slowly, the voting being interspersed with debate, which the Clerk did not prevent. Volume **I**, section **223**.
- When Members-elect are challenged at the time of taking the oath motions and debate are in order on the questions involved in the challenge, and in a few cases other business has intervened by unanimous consent. Volume **I**, sections **149**, **150**.

# (60) On Certain Motions.—To Adjourn and Fix the Day.

- The motions to adjourn, lay on the table, and for the previous question are not debatable and have precedence in the order named. Volume **V**, section **5301**.
- The motion to adjourn is not debatable in the House. Volume V, section 5359.
- When privileged the motion to fix the day to which the House should adjourn was not debatable. Volume **V**, section **5305**.
- Under the custom of the House, which differs somewhat from the general parliamentary law, the motion to fix the day to which the House shall adjourn is not debatable. Volume **V**, sections **5379**, **5380**. Volume **VIII**, section **2648**.
- As to the extent of debate under the general parliamentary law on a motion to fix the day to which the House shall adjourn. Volume **V**, sections **5379**, **5380**.
- The motion to postpone to a day certain does not admit debate on the merits of the pending proposition. Volume **VIII**, section **2616**.
- The motion to postpone to a day certain is debatable within narrow limits only and does not admit discussion of the merits of the pending proposition. Volume **VIII**, section **2640**.

## (61) On Certain Motions.—To Lay on the Table.

- The motion to lay on the table is not debatable. Volume V, section 5301. Volume VI, section 415. Volume VIII, sections 2465, 2649.
- While the motion to lay on the table is not debatable, the chairman of a committee reporting a proposition to the House with the recommendation that it be laid on the table is entitled to recognition for debate before moving to lay on the table. Volume **VI**, section **412**.
- A motion to lay a proposition on the table is in order before the member entitled to prior recognition for debate has begun his remarks. Volume VI, section 86. Volume VIII, section 2649.
- Pending a motion to lay on the table it is not in order to call for the reading of a paper offered as argument. Volume **V**, section **5441**.
- A committee report that a resolution lie on the table does not preclude debate until the Member in charge of the report makes the motion. Volume **V**, section **5396**.
- Under the latest rulings a motion to lay a proposition on the table is in order before the Member entitled to prior recognition for debate has begun his remarks. Volume **V**, sections **5391–5395**.
- While members of the committee are entitled to priority of recognition for debate, a motion to lay a proposition on the table is in order before the Member entitled to prior recognition for debate has begun his remarks. Volume **VI**, section **413**.

- (61) On Certain Motions.—To Lay on the Table—Continued.
  - The motions to lay aside a bill in Committee of the Whole is not debatable. Volume **VIII**, section **2366**.

#### (62) On Certain Motions.—Refer, Commit, Recommit.

- The simple motion to refer or commit is debatable, but the merits of the proposition which it is proposed to refer may not be brought into the debate. Volume **V**, sections **5564–5568**. Volume **VIII**, section **2740**.
- A former rule of the House provided that a motion to refer should not be debatable (footnote). Volume **V**, section **5564**.
- The motion to refer is debatable in narrow limits only and does not admit discussion of the merits of the proposition sought to be referred. Volume **VI**, section **549**.
- On a motion to recommit the latitude of debate is not large. Volume V, section 5054.

The motion to recommit with instructions is debatable. Volume V, section 5561.

- The motion to recommit may not be made while another has the floor, and a Member proposing a resolution is entitled to one hour for debate, during which time the motion may not be offered without his consent. Volume **VIII**, section **2742**.
- A special order providing that the previous question be considered as ordered "without interventing motion except one motion to recommit" was held to preclude both amendment and debate on the motion to recommit. Volume **VII**, section **776**.
- A unanimous-consent agreement to close debate and vote at a specific time is in effect an order for the previous question, and the motion to recommit is in order under Rule XVI. Volume **VIII**, section **2758**.
- The ordering of the previous question on a bill and all amendments to final passage precludes debate on a motion to recommit but does not exclude amendments to such motion. Volume **VIII**, section **2741**.
- The proponent of a proposition to refer impeachment charges to a committee is entitled to one hour in debate exclusive of the time required for the reading of the charges. Volume **VI**, section **549**.

#### (63) On Certain Motions.—To Postpone.

- The motion to postpone to a day certain is debatable within very narrow limits only. Volume V, sections 5309, 5310.
- On a motion to postpone to a day certain the merits of the bill may not be debated. Volume V, sections 5311-5315.
- Debate on the motions to postpone to a day certain is confined to the advisability of postponement and does not extend to the merits of the question under consideration. Volume **VIII**, sections **2372**, **2615**.
- A motion to postpone indefinitely opens to debate all the merits of the proposition. Volume V, section 5316.

### (64) On Certain Motions.—To Strike Out the Enacting Clause.

- On a motion to strike out the enacting clause a Member may debate the merits of the bill, but must confine himself to its provisions. Volume **V**, section **5336**.
- A bill being reported from the Committee of the Whole with recommendation that the enacting words be stricken out, the motion to concur is debatable in the House. Volume **V**, sections **5337-5340**.
- The motion to strike out the enacting clause is debatable and debate thereon is under the fiveminute rule and may be closed on motion at any time after debate has begun. Volume **VIII**, section **2631**.
- The motion to strike out the enacting clause is in the nature of an amendment and debate on the motion is under the five-minute rule and may be closed at any time after debate has begun. Volume **VIII** section **2618**.

## DEBATE—Continued.

- (64) On Certain Motions.-To Strike Out the Enacting Clause-Continued.
  - The motion to strike out the enacting clause has the status of a motion to amend and is governed by the same rules of debate. Volume **VIII**, section **2627**.
  - A point of order against the motion to strike out the enacting clause must be made before debate has begun. Volume **VIII**, section **3442**.
  - Debate having been exhausted in Committee of the Whole on a proposed recommendation to strike out the enacting clause, a motion to strike out the last word of the motion is not in order, and additional time for debate may not be secured by offering a pro forma amendment. Volume **VIII**, section **2629**.

# (65) On Certain Motions.—To Reconsider.

- A motion to reconsider is debatable if the motion proposed to be reconsidered was debatable and the previous question is not operating. Volume **VIII**, sections **2437**, **2792**.
- A motion to reconsider is not debatable if the motion proposed to be reconsidered was not debatable. Volume **V**, sections **5694–5699**.
- As to whether or not it is in order to debate the motion to reconsider a vote taken under the operation of the previous question. Volume **V**, sections **5700**, **5701**.
- The previous question is exhausted by the vote on the motion on which it is ordered, and consequently a motion to reconsider the vote on the main question is debatable. Volume **V**, section **5494**.
- A motion to reconsider the vote on the third reading of a bill may be made and acted on after a motion for the previous question on the passage has been made, but the motion to reconsider may not be debated. Volume **V**, section **5656**.

# (66) On Certain Motions.—To Go Into Committee of the Whole.

- A motion to go into Committee of the Whole is not debatable. Volume IV, sections 3062, 3063. Volume VI, section 716.
- The motion to resolve into Committee of the Whole to consider a privileged bill is not amendable or debatable. Volume **IV**, sections **3078**, **3079**.

# (67) On Certain Motions.—To Discharge a Committee.

- A motion to discharge a committee from the consideration of a matter, when in order, is not debatable. Volume **IV**, section **4695**.
- The motion to discharge a committee from the consideration of a resolution of inquiry is not debatable. Volume III, section 1868. Volume VI, section 415. Volume VIII, section 2651.
- The motion to discharge a committee from the consideration of a resolution of inquiry is not debatable, but the motion having been agreed to, the resolution is before the House and subject to debate under the hour rule. Volume VI, section 417.
- A motion to discharge a committee having been agreed to, its proponents are entitled to prior recognition in debate and for allowable motions to expedite consideration. Volume **VII**, section **1012.**
- The motion to discharge a committee is not debatable, and the proposition to lay on the table a motion to discharge a committee from the consideration of a resolution of inquiry is in order and takes precedence even though the proponent of that motion demands the floor. Volume **VI**, section **415**.
- While the motion to discharge a committee is not debatable, the motion to discharge a committee and pass a measure before them is subject to debate if undivided. Volume VI, section 410.
- Debate on the motion to discharge a committee is limited by the rule and the Speaker is constrained to deny recognition for requests to extend the time. Volume **VII**, section **1010**.
- The proponents of a motion to discharge a committee are entitled to open and close debate thereon. Volume **VII**, section **1010a**.

- (67) On Certain Motions.—To Discharge a Committee—Continued.
  - On a motion to discharge a committee the merits of the main question may not be debated. Volume **IV**, section **4696**.

### (68) On Certain Motions.—Those Relating to the Order of Business Generally.

A motion relating to the order of business is not debatable. Volume **IV**, sections **3062**, **3063**. Questions relating to the priority of business are decided without debate. Volume **IV**, section **3061**. Motions incidental to a call of the House are not debatable. Volume **VI**, section **688**.

## (69) On Certain Motions.—To Suspend the Rules.

- Forty minutes of debate are allowed on a motion to suspend the rules, one-half for those favoring and one-half for those opposing. Volume **V**, section **6821**.
- Debate on a motion to suspend the rules is limited to 20 minutes on each side, and if adjournment is taken before the 40 minutes have been consumed, the time remaining is available when the motion is again considered. Volume **VIII**, section **3412**.
- Instance in which the 40 minutes of debate allowed on a motion to suspend the rules were increased by unanimous consent. Volume **VIII**, section **3414**.
- Where the time allowed for debate on a motion to suspend the rules was extended by unanimous consent, the Speaker divided the additional time on the ratio governing division of the original 40 minutes provided by the rule. Volume **VIII**, section **3415**.
- On a motion to suspend the rules the forty minutes of debate are allowed, although the proposition presented may not be debatable otherwise. Volume **V**, section **6822**.
- Except as specially provided by rule, the motion to suspend the rules is not debatable. Volume **V**, section **6820**.
- The motion to suspend the rules was not debatable before the rule was made to allow the forty minutes of debate. Volume **V**, section **5405**.
- A motion to suspend the rules may not be debated until a second is ordered. Volume V, section 6799.
- On a motion to suspend the rules the Member demanding a second divides with the mover the forty minutes of debate. Volume **V**, sections **6823**, **6824**.
- On a motion to suspend the rules the right to demand a second is not necessarily precluded by preliminary debate. Volume **V**, section **6800**.

# (70) On Certain Motions.—Appeals.

- On an appeal from a decision of the Chair it is not in order to debate the merits of the measure under consideration when the question of order was raised. Volume **V**, section **5055**.
- It was formerly held that appeals on questions relating to priority of business were not debatable. Volume **V**, section **6952**.
- An appeal from the decision of the Chair is debatable both in the House and in the Committee of the Whole, but debate may be closed in the House by a motion to lay on the table and in the Committee of the Whole by a motion to close debate or to rise and report. Volume **VIII**, section **3453**.
- Debate on an appeal in the Committee of the Whole is under the five-minute rule. Volume VII, section 1608. Volume VIII, sections 2375, 2556a, 3454.
- Debate on appeal in the Committee of the Whole is under the five-minute rule, and is within the discretion of the Chair. Volume **VIII**, section **2347**.
- Debate on an appeal in the Committee of the Whole is under the 5-minute rule subject to the will of the Committee. Volume **VIII**, sections **3453**, **3455**.

### **DEBATE**—Continued.

# (71) On Certain Motions.—In General.

The request of a Member that he be excused from committee service has generally been treated as privileged, but as debatable to a very limited extent only. Volume **IV**, sections **4508–4510**. Motions to change the reference of public bills are not debatable. Volume **VII**, sections **2126–2128**.

Motions to change the reference of public bills are not open to debate or subject to amendment. Volume IV, section 4378.

The Speaker has declined to entertain debate or appeal on a question as to dilatoriness of a motion. Volume **V**, section **5731**.

Amendments to the title of a bill are in order after its passage and were formerly debatable, even though the bill had passed, under the operation of the previous question, but a later rule prohibits such debate. Volume **V**, section **5753**.

While the names of absentees are being called for excuses on call of the House, neither a motion to excuse nor an incidental appeal is debatable. Volume **IV**, section **2999**.

A motion to instruct the managers of a conference is debatable. Volume VIII, section 2675.

- The motion to instruct conferees is subject to amendment and is debatable under the hour rule unless the previous question is ordered. Volume **VIII**, section **3240**.
- Debate on a motion to expunge from the record is confined to the motion proper. Volume VIII, section 2539.
- Motions for the election of Members to committees are debatable and are subject to amendment. Volume VIII, section 2172.
- The motion to strike from the Record is not debatable. Volume VI, section 617.
- A decision holding that a motion relating to a question of the Senate sitting as a court of impeachment is not debatable. Volume VI, section 515.

A motion for a call of the House is not debatable. Volume VI, section 683.

- A resolution authorizing the Sergeant at Arms to arrest absentees is not debatable. Volume VI, section 686.
- The motion to take up a bill out of its order in the consideration of business on the Private Calendar is not debatable and may not be amended. Volume **VIII**, section **2333**.

A resolution providing for a sine die adjournment is not debatable. Volume VIII, section 3372.

- The previous question may be moved on a portion of the amendments to a bill reported from the Committee of the Whole, leaving the remaining amendments open to debate and amendment. Volume **VIII**, section **2679**.
- Debate may continue, the previous question not having been ordered, until the Speaker has put the negative side of the question. Volume **VIII**, section **3065**.
- After the Chair has put the affirmative, debate is still in order before the negative is put unless the previous question has been ordered. Volume **VIII**, section **3066**.

### (72) Relation to Certain Privileged Motions.

- When a question is under debate certain motions only are received and their precedence is governed by rule. Volume V, section 5301.
- An opinion that the rule relating to motions in order, when a question is under debate, does not apply to a condition when there is no question under debate. Volume **V**, section **5379**.
- The rules of the House give the motion to adjourn the place of highest privilege when a question is under debate. Volume **V**, section **5359**.
- No question being under debate, a motion to fix the day to which the House should adjourn, already made, was held not to give way to a motion to adjourn. Volume **V**, section **5381**.
- A Member may not make a motion to adjourn while another Member is in possession of the floor. Volume **V**, sections **5369**, **5370**.

# (27) Relation to Certain Privileged Motions.—Continued.

- While a motion to adjourn takes precedence of other motions, yet it may not be put while the House is voting on another motion or while a Member has the floor in debate. Volume **V**, section **5360**.
- A motion to adjourn may be repeated after debate, although no question may have been put or decided in the meantime. Volume **V**, section **5374**.
- A motion to take from the Speaker's table a concurrent resolution providing for a recess of more than three days, while privileged, is not debatable. Volume **VIII**, section **3367**.
- A Member may not by offering a motion of higher privilege than the pending motion deprive the Member of the committee in charge of the bill of the floor. Volume VI, section 297.
- A decision by the Chairman that a motion to rise is in order after a Member has been recognized for debate but before he has begun to speak, was overruled by the Committee. Volume **VIII**, section **2370**.

### (73) Relation to Question of Consideration.

The question of consideration is not debatable. Volume VIII, section 2447.

- After a Member has offered a motion the House has the right, before debate begins, to determine whether it will consider it or not. Volume **V**, section **4986**.
- A Member may demand the question of consideration although the Member in charge of the bill may claim the floor for debate, but the previous question may not be demanded in a similar way Volume V, sections **4944**, **4945**. Volume VI, section **404**.
- The question of consideration may not be demanded as to a proposition after debate has begun. Volume **V**, sections **4937–4939**. Volume **VIII**, section **3440**.

### (74) Relation of, to Points of Order.

- Under the practice of the house a point of order may not be made as to a proposition after debate has begun on it. Volume **V**, sections **6891–6900**.
- Although a point of order may not be made after debate has begun, yet the Chair does not permit a few sentences of debate to preclude a point of order made by a Member who has shown due diligence. Volume **V**, section **6906**.
- To preclude a point of order debate should be on the merits of the proposition. Volume V, section 6901.
- When a point of order is reserved the pending proposition may be debated on its merits unless some Member demands of the question of order. Volume **V**, section **6868**.
- Where discussion on the merits proceeds while a point of order is reserved, it precludes the making of a second point of order after a decision as to the first. Volume **V**, section **6876**.
- Debate on a point of order is for the information of the Chair, and therefore within his discretion. Volume **V**, sections **6919**, **6920**.
- Debate on a point of order is at the discretion of the Chair and members may speak as often as recognized. Volume **VIII**, sections **3446**, **3448**.
- A Member having the floor for debate may be interrupted for the presentation of a proper point of order. Volume **VIII**, section **2466**.
- An amendment against which a question of order has been raised may not be debated until the point of order has been disposed of. Volume **VIII**, section **2556**.
- A point of order as to a conference report should be made before debate begins. Volume **VIII**, section **3286**.
- A point of order when reserved is not subject to debate. Volume VIII, section 3429.
- A point of order being reserved, the pending question may be debated on its merits if no Member demands the regular order. Volume **VIII**, section **3428**.
- Debate under reservation of a point of order is by unanimous consent and may be terminated at any time by a demand for the regular order. Volume **VIII**, section **3430**.
- In discussing questions of order the rule of relevancy is strictly construed and debate is confined to the point of order and does not admit reference to the merits of the pending proposition. Volume **VIII**, section **3449**.

## (75) Conference Reports in Order During.

- A conference report may be presented for consideration while a Member is occupying the floor in debate. Volume **V**, section **6451**.
- A conference report displaces consideration of a report from a special committee and may interrupt debate, but a Member so taken from the floor is entitled to recognition when the privileged matter has been disposed. Volume **VIII**, section **3294**.
- A report when presented is not debatable unless privileged for immediate consideration. Volume VIII, section 2312.

### (76) Messages Received During.

Messages between the House are received during debate, but are to be sent only when both Houses are sitting. Volume V, section 6601.

# (77) Participation by Persons Not Members.—Officers.

- By unanimous consent, on request put through the Speaker, the Clerk was permitted to address the House on a question relating to its organization. Volume **V**, section **7297**.
- The Clerk being arraigned to answer charges, leave was given him to address the House. Volume I, section 287.
- A Clerk, presiding at the organization, having proposed to read a paper explaining his reasons for certain acts, the Members-elect declined to permit him to do so. Volume **I**, section **67**.
- A candidate for the office of Secretary of the Senate was allowed to address the Senate in explanation of certain charges. Volume I, section 296.

## (78) Participation by Persons Not Members.—Delegates, Etc.

- Each Territory sends to the House a Delegate having the right of debating but not of voting. Volume II, section 1290.
- In 1794 the House admitted a Delegate on the theory that it might admit to the floor for debate merely anybody whom it might choose. Volume **I**, section **400**.
- The House declined to allow a Delegate to introduce an interpreter on the floor. Volume II, section 1296.
- The Resident Commissioner of Porto Rico has on the floor the status of a Delegate, with the privilege of debating but not of voting. Volume **II**, section **1306**.
- Determination by a committee that a Delegate as a Member of the committee has the right to debate but not to vote. Volume VI, section 243.
- By general acquiescence the Resident Commissioners of the Philippine Islands have been permitted the privilege of debating. Volume VI, section 246.
- The privileges of the floor with the right to debate were extended to Resident Commissioners in the Sixtieth Congress. Volume VI, section 244.

### (79) Participation by Persons Not Members.—Counsel in Election Cases.

- In 1792, 1804, and 1841 the House permitted parties in election cases to be heard by attorneys at the bar of the House. Volume **I**, sections **657–659**.
- The House in 1803 permitted a contestant in an election case to be heard by counsel at the bar of the House (footnote). Volume **I**, section **765**.
- In 1836 the House, after full discussion, declined to permit the contestant in an election case to be heard by counsel at the bar of the House. Volume **I**, section **660**.
- The House in 1856 declined to permit a contestant who could not speak the English language to be heard by counsel at the bar of the House. Volume I, section 661.

#### (80) Participation by Persons Not Members.—In General.

- Persons not Members and not claiming to be Members have been permitted to address the House only in early and rare instances. Volume **V**, sections **7296–7301**.
- At a special session of the House, Charles Stuart Parnell was introduced by the Speaker and addressed the House. Volume **V**, section **7084**.
- Judge Peck, threatened with impeachment, was permitted to make to the House a written or oral argument. Volume III, section 2366.

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# (81) During the Electoral Count.

- In the joint meeting for the count of the electoral vote no debate is allowed and no question is put by the Presiding Officer except to either House on a motion to withdraw. Volume III, section 1921.
- When the two Houses separate to pass on a question arising during the electoral count, there may be two hours of debate, each Member or Senator being confined to five minutes. Volume III, section 1922.
- The electoral law of 1877 providing for putting "the main question without debate," the Speaker held that this admitted any motions pertaining to the main question. Volume III, section 1955.

### (82) During Impeachment Trials.—Required to be in Secret Session.

- The orders and decisions of the Senate in impeachment cases are without debate, unless in secret session. Volume III, section 2094.
- The rule of the Pickering trial required all decisions to be in open court, by yeas and nays, and without debate. Volume III, section 2331.
- Rigid enforcement of the rule that decisions of the Senate sitting for an impeachment trial shall be without debate. Volume III, section 2088.
- Rule XXIII prohibiting debate in open Senate sitting for an impeachment trial was held by the Chief Justice not to apply to a question arising during organization. Volume III, sections **2100–2102**.
- The Senate in the Belknap trial declined to renounce the practice of deliberating in secret session. Volume **VIII**, section **2466**.
- In the Swayne trial Senators were permitted a freedom of debate greater than usual. Volume III, section 2154.
- The Senate finally decided in the Swayne trial that under the rule debate on the admissibility of evidence might not take place in open Senate. Volume **III**, section **196**.
- On an order presented by a Senator in the course of an impeachment trial it was held that Senators might debate only in secret session. Volume **III**, section **2207**.
- The Senate deliberated in secret session on the application of President Johnson for time to prepare his answer. Volume **III**, section **2425**.
- The proceedings of secret sessions of the Senate in the Johnson trial appear in the Journal, but the debates were not recorded. Volume **III**, section **2425**.
- The proceedings in the Senate consultation chamber during the Johnson trial appear in the Journal and Globe, but the debates are not given (footnote). Volume **III**, section **2430**.
- The Senate retired to consider President Johnson's application for time to prepare for trial. Volume III, section 2430.
- The Senate considered in secret session the protest of respondent in the Belknap impeachment. Volume III, section 2461.
- In the Belknap trial the Senate declined to permit the debates in secret session to be recorded. Volume III, section 2459.
- Debate in secret session of the Senate sitting on impeachment trials is limited by rule. Volume III, section 2094.
- On the decision of the final question in an impeachment case debate in secret session of the Senate is limited to fifteen minutes to each Senator. Volume **III**, section **2094**.
- The Senate proceeded to judgment in the Peck case without prior deliberation in secret session. Volume III, section 2383.
- The Senate declined to make public its debates in secret session on the final judgment in the Johnson trial. Volume III, section 2436.
- Deliberation having been had in secret session, the Senate voted on the articles of impeachment in the Johnson case without debate. Volume III, section 2437.
- While the deliberations on the final question in the Johnson trial were secret, the Senators were permitted to file written options. Volume **III**, section **2437**.

- (83) During Impeachment Trials.—General Requirements as to.
  - In the Senate, sitting for an impeachment trial, no debate is in order pending a question of adjournment. Volume **III**, section **2073**.
  - The Chief Justice ruled in the Johnson trial that debate must be confined to the pending question. Volume III, sections 2100-2102.
  - During an impeachment trial an order proposed by a Senator is debatable by managers and counsel, but not by Senators. Volume III, section 2148.
  - While managers or counsel may argue in objection to a question put a witness by a Senator in an impeachment trial, the Senate may not reply. Volume **III**, section **2188**.
  - Rule in the Swayne trial governing Senators as to colloquies and questions addressed by them to managers, counsel, or other Senators. Volume **III**, section **2154**.
  - It was held that a motion relating to the sitting of the Senate in an impeachment trial might be argued by counsel. Volume III, section 2142.
  - The Chief Justice held in the Johnson impeachment that both managers and counsel might be heard on a motion of a Senator to fix the time for the trial to begin. Volume **III**, section **2426**.
  - A Member proposing impeachment is required to present definite charges before proceeding in debate. Volume VI, section 536.
  - The voting on the articles in the Archibald impeachment was without debate but each Senator was permitted to file an opinion to be published in the printed proceedings. Volume **VI**, section **511**.

# (84) During Impeachment Trials.—Decorum of Managers and Council.

- During an impeachment trial the managers and counsel for the respondent are required to rise and address the Chair before speaking. Volume **III**, section **2146**.
- Instance of action by the Senate as to improper language used by counsel for respondent in an impeachment trial. Volume III, sections 2140, 2151.
- The Presiding Officer at an impeachment trial exercises authority to call to order counsel using improper language. Volume **III**, sections **2140**, **2141**.
- Instance wherein counsel for respondent in the Swayne trial was called to order for language reflecting on the conduct of the managers. Volume **III**, section **2169**.

### (85) During Impeachment Trials.—Arguments on Incidental Questions.

- Argument on incidental questions arising durign the trial of an impeachment is properly confined to an opening, a reply, and a conclusion. Volume **VI**, section **474**.
- Questions of order raised in the course of an impeachment trial are decided without debate. Volume VI, section 522.
- Questions as to admissibility of evidence in impeachment trials are not debatable. Volume VI, section 490.
- Questions relating to impeachment while of high privilege must be submitted in the form of a resolution to entitle the proponent to recognition for debate. Volume **VI**, section **470**.
- Articles of impeachment havign been presented, debate is in order only on debatable motions related thereto. Volume VI, section 549.
- In an impeachment trial all prelimianry or interlocutory questions and all motions are argued not over an hour on a side. Volume **III**, sections **2091–2093**.
- The rule limiting the time of arguments on interlocutory quetions in impeachment trials does not limit the number of persons speaking. Volume **III**, sections **2091–2903**.
- The Senate declined to sanction unlimited argument on interlocutory questions in impeachment trials. Volume **III**, sections **2091–2093**.
- The Senate, by order, may extend the time for the argument of motions and interlocutory questions in impeachment trials. Volume **III**, sections **2091–2093**.
- Instance wherein the Senate, sitting for an impeachment trial, fixed the number of managers and counsel to argue on an incidental question. Volume **III**, sections **2136–2139**.

### DEBATE—continued.

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### (85) During Impeachment Trials.—Arguments on Incidental Questions—continued.

- In arguing interlocutory questions in impeachment trials the opening and closing belong to the side making the motion or objection. Volume **III**, sections **2091–2093**.
- In the Blount impeachment it was arranged that the managers should open and close in arguing respondent's plea in demurrer. Volume **III**, section **2312**.
- After elaborate investigation, it was held that the opening and closing arguments on incidental questions in impeachment trials belong to the side making the motion or objection. Volume III, sections 2136-2139.
- Discussion of the technical forms of pleading in an impeachment trial as related to right of opening and closign arguments on an incidental question. Volume III, sections 2136–2139.
- The claim of the managers to the closing of all arguments arising in course of an impeachment trial has been denied after examination of American and English procedents. Volume **III**, sections **2136–2139**.
- Each Senator was permitted to file a written opinion on the question of jurisdiction in the Belknap trial. Volume **III**, section **2459**.

# (86) During Impeachment Trials.—Opening and Final Arguments.

- In an impeachment trial the case is opened by one person on each side. Volume **III**, section **2132**. The final argument on the merits in an impeachment trial is opened and closed by the House of Representatives. Volume **III**, section **2132**.
- The final arguments on the merits in an impeachment trial are made by two persons on each side, unless ordered otherwise upon application. Volume **III**, section **2132**.
- Those making the final arguments of the Chase trial were limited neither as to time nor numbers. Volume III, section 2355.
- In the final argument in the Johnson trial the conclusion was required to be by one manager. Volume III, section 2135.
- At the trial of President Johnson both managers and counsel for respondent objected successfully to the rule limiting the number speaking in final argument. Volume **III**, section **2135**.
- The voting on the articles in the Belknap impeachment was without debate, but each Senator was permitted to file an opinon. Volume **III**, section **2466**.
- The privilege of submitting a written instead of an oral argument in the final summing up was allowed in the Johnson trial. Volume **III**, section **2135**.
- In the Chase impeachment, by agreement, the managers had the opening and close of the final arguments. Volume **III**, section **2355**.
- On the final arguments in the Peck trial the managers had the opening and closing. Volume III, section 2378.

# (87) In Senate.

Discussion of the rule for limiting debate in the Senate. Volume VIII, section 2671.

Instances wherein Members of the Senate have taken advantage of the privilege of unlimited debate. Volume VIII, section 2666.

- Instances wherein Senators signed a "round robin" announcing they would have voted to close debate had the rules of the Senate permitted. Volume **VIII**, section **2663**.
- A Senator having referred without innuendo to debate in the House and a point of order being made that it was not permissible to refer to proceedings in the other branch of the Congress it was held that respectful reference to such proceeding was within the discretion of Senators. Volume **VIII**, section **2517**.
- It was held out of order in the Senate to refer to a Member of the House in approbrious terms or to impute to him improper conduct or unworthy motives. Volume **VIII**, section **2513**.
- A message received from the House protesting against unparliamentary references to one of its Members in Senate debate was not acted upon by the Senate, but the language objected to was subsequently stricken from the Record. Volume **VIII**, section **2516**.

# DÉBRIS.

The subject of mining débris in California has been within the jurisdiction of the Committee on Mines and Mining. Volume **IV**, section **4230**.

### DEBT.

- The rules confer on the Ways and Means Committee the jurisdiction of subjects relating to the revenue and bonded debt of the United States. Volume IV, section 4020. Volume VII, section 1723.
- The term "raising revenue," while broadly construed to cover bills relating to the revenue, does not apply to bills remotely affecting the revenue, as bills extending time of payment of foreign debts. Volume **VIII**, section **2278**.
- An appropriation for interest and sinking fund on the funded debt of the District of Columbia to be paid jointly from the Federal Treasury and District revenues is authorized by law. Volume **VII**, section **1183**.

## **DECEASE.** "See Death."

#### DECISIONS.

- (1) On questions of order.—General principles.
- (2) On questions of order.—Functions of the Speaker.
- (3) In impeachment trials.—In general.
- (4) In impeachment trials.—Rulings of Presiding Officer.

# (1) On Questions of Order.—General Principles.

- A question of order arising out of any other question must be decided before that question. Volume **V**, section **6864**.
- A point of order relating to a proposition against which the question of consideration had been demanded was held in abeyance until the House had decided the question of consideration. Volume **VIII**, section **2439**.
- After the motion is made for the previous question all incidental questions of order, whether on appeal or otherwise, are decided without debate. Volume **V**, sections **5448**, **5449**.
- A decision of the Chair on a question of order is such intervening business as permits the repetition of a motion to adjourn. Volume **V**, section **5378**.
- Mr. Speaker Henderson on the advantage of following precedents. Volume IV, section 4045.
- Discussion as to the influence of precedent upon the rulings of the Chair. Volume VII, section 1363.
- When precedents conflict, the Chair is constrained to give greatest weight to the latest decisions. Volume **VI**, section **248**.
- The Speaker held that a protest by Members should be read before any decision as to whether or not it might be offered as a question of privilege. Volume **III**, section **2597**.
- Discussion as to time at which the point of order may be made. Volume VII, section 2149.
- A point of order having been reserved and withdrawn, the chairman maintained the right as a member of the committee to renew and rule upon it. Volume **VIII**, section **2898**.
- An appeal from the decision of the Chair is in order during a call of the House. Volume **VI**, section **681**.
- An appeal from the decision of the Chair is debatable both in the House and in the Committee of the Whole, but debate may be closed in the House by a motion to lay on the table and in the Committee of the Whole by a motion to close debate or to rise and report. Volume **VIII**, section **3453**.
- It is within the discretion of the Chairman as to whether he will vacate the chair on an appeal from his decision. Volume **VIII**, section **3101**.
- An instance wherein the Chair after announcing a decision subsequently reversed the opinion. Volume **VIII**, section **3435**.
- It is permissible in discussing questions of order to refer to parliamentary decisions of the Senate. Volume **VIII**, section **2518**.

### DECISIONS—Continued.

- (1) On Questions of Order.—General Principles—Continued.
  - While the Chair in passing upon a point of order may not speculate as to the effect of legislation, he is authorized to take judicial cognizance of statutory law. Volume **VII**, section **1535**.
  - In passing upon a point of order it is not within the province of the Chair to consider contingencies which might subsequently affect the question presented. Volume **VII**, section **1409**.

### (2) On Questions of Order.—Functions of the Speaker.

The Speaker decides questions of order. Volume V, section 6863.

- It is not the duty of the Speaker to decide any question which is not directly presented in the course of the proceedings of the House. Volume II, section 1314.
- It is not the duty of the Speaker to decide a hypothetical question. Volume VI, section 253.
- The consistency of a proposed amendment with the text is a question to be passed on by the House and not by the Speaker. Volume **VIII**, section **3458**.
- The question of inconsistency of pending legislation with existing law is not passed upon by the Chair. Volume VII, section 2112.
- The effect or purport of a proposition is not a question to be passed on by the Chair. Volume **VI**, section **254**.
- It is for the House and not for the Speaker to decide on the legislative effect of a proposition. Volume **VII**, section **2112**.
- The question as to whether a proposed amendment embodies a proposition already voted on is one to be passed upon by the House and not by the Speaker. Volume **VI**, section **255**.
- A question as to the inconsistency of a proposed amendment with action previously taken by the committee, is a proposition to be passed upon by the committee and not by the Chair. Volume **VI**, section **257**.
- The Speaker sits while rendering decisions on points of order or when participating in debate thereon (footnote). Volume II, section 1367.
- The decisions of the Speaker on questions of order are not like judgments of courts, which conclude the rights of parties, but may be reexamined and reversed. Volume **IV**, section **4637**.
- Pending the election of a Speaker or a Speaker pro tempore the Clerk preserves order and decorum and decides questions of order, subject to appeal. Volume **I**, section **64**.
- Before the completion of the organization of the House in 1923 the Clerk decided questions of order and enforced, in as far as applicable, the rules of the preceding Congress. Volume VI, section 623.
- Questions of order relating to procedure (as distinguished from cases of disorder or contempt) arising in Committee of the Whole are decided by the chairman, and the Speaker has declined to consider them. Volume **V**, sections **6927**, **6928**.
- Instances wherein the Speaker submitted the decision of questions of order to the House. Volume V, sections 5323, 5403, 5855. Volume VI, section 565. Volume VIII, section 3405.
- Instances in which Speakers have reserved rulings on points of order. Volume VI, section 432. Volume VII, section 2106. Volume VIII, sections 2174, 2396, 3475.
- Instance wherein the Speaker reversed as erroneous a decision made in a previous session. Volume **VIII**, section **2794**.
- An appeal may not be taken from a response of the Speaker to a parliamentary inquiry. Volume **VIII**, section **2457**.
- The Speaker declined to entertain an appeal from his decision refusing recapitulation of a vote. Volume **VIII**, section **3128**.
- An instance in which the Speaker announced to the House that after further consideration he did not desire a recent decision to be considered as a precedent. Volume **VIII**, section **2424**.

### DECISIONS—Continued.

- (2) On Questions of Order.—Functions of the Speaker—Continued.
  - When the vote on an appeal has resulted in a tie the Chair has sometimes given a casting vote in favor of his own decision. Volume **V**, section **6956**.
  - When, on an appeal from the decision of the Chair, the vote would be a tie after the Chair should have voted to sustain his own decision, an interesting question would be presented. Volume **V**, section **6957**.

## (3) In Impeachment Trials.—In General.

- The orders and decisions of the Senate in impeachment cases are without debate. Volume **III**, section **2094**. Volume **VI**, section **522**.
- Rigid enforcement of the rule that decisions of the Senate, sitting for an impeachment trial, shall be without debate. Volume III, section 2088.
- A decision holding that a motion relating to a question of the Senate sitting as a court of impeachment is not debatable. Volume VI, section 515.
- In impeachment trials all orders and decisions of the Senate, with specified exceptions, are by the yeas and nays. Volume **III**, section **2094**. Volume **VI**, section **475**.
- Questions as to admissibility of evidence in a trial of impeachment are by long-established custom, submitted by the Presiding Officer to the Senate for decision. Volume VI, section 491.
- Form of judgment pronounced by the Vice-President in the Blount impeachment. Volume III, section 2318.
- The Senate notified the House that it had made a decision in the Blount case and set a time for receiving the managers and rendering judgment. Volume **III**, section **2318**.
- The House did not attend its managers during the Blount impeachment, even at the judgment. Volume III, section 2318.
- The Senate delivered to the managers for transmission to the House an attested copy of its judgment in the Blount case. Volume **III**, section **2318**.
- The decision of the court on the articles in the Humphrey case was guilty as to a portion of the articles. Volume **III**, section **2396**.

## (4) In Impeachment Trials.—Rulings of Presiding Officer.

- The Presiding Officer on an impeachment trial may make preliminary rulings on questions of evidence and incidental questions or may submit such questions to the Senate at once. Volume **III**, section **2084**.
- The Presiding Officer during an impeachment trial sometimes rules preliminarily on evidence and cautions or interrogates witnesses. Volume **III**, sections **2085–2087**.
- Discussion of the propriety of the Presiding Officer on an impeachment making a preliminary decision on questions of evidence. Volume **III**, section **2084**.
- Discussions of the function of the Chief Justice in decisions as to evidence in an impeachment trial. Volume III, section 2084.
- Rulings of the Presiding Officer on an impeachment trial stand as the judgments of the Senate unless some Senator requires a vote. Volume **III**, section **2084**. Volume **VI**, section **519**.
- The right to ask a decision of the Senate after the Presiding Officer has ruled preliminarily on evidence belongs to a Senator, but not to counsel. Volume **III**, section **2195**.
- In the Johnson trial Chief Justice Chase held that the managers might not appeal from a decision of the Presiding Officer as to evidence. Volume **III**, section **2084**.
- Instance of an appeal from a ruling of the President pro tempore in the Senate sitting for an impeachment trial. Volume III, section 2179.
- Instance of an appeal from the decision of the Chief Justice on a question of order arising during the Johnson trial. Volume **III**, sections **2100–2102**.

### DECLARATIONS.

- (1) By the House as to its prerogatives.
- (2) By the House on questions of public policy.

### DECLARATIONS—Continued.

### (3) **Of war.**

- (4) In enacting words of a bill.
- (5) Of the state of the electoral vote.
- (6) Of the voter as to his vote.
- (7) In presenting impeachments.

### (8) Evidence of, by respondent in an impeachment.

# (1) By the House as to Its Prerogatives.

- In 1871 the House asserted its right to a voice in carrying into effect treaties on subjects submitted by the Constitution to the power of Congress. Volume **II**, section **1523**.
- In 1796 the House affirmed that when a treaty related to subjects within the power of Congress it was the constitutional duty of the House to deliberate on the expediency of carrying such treaty into effect. Volume **II**, section **1509**.
- In 1880 the House declared that the negotiation of a treaty affecting the revenues was an invasion of its prerogatives. Volume II, section 1524.
- The House has at times advised the Executive in regard to treaties affecting the revenue. Volume II, sections 1520–1522.
- The House declared in 1796 that its constitutional requests of the Executive for information need not be accompanied by a statement of purposes. Volume **II**, section **1509**.

### (2) By the House on Questions of Public Policy.

- The House has by resolution extended its sympathy to foreign peoples desirous of greater liberty. Volume II, sections 1553-1555.
- In 1825 the House after long discussion declined to make a declaration of policy or give express approval of a diplomatic service instituted by the President. Volume **II**, sections **1546**, **1547**.
- In 1811 the House originated and the Senate agreed to a resolution declaring the attitude of the United States on a question of foreign policy. Volume **II**, section **1538**.
- Instance wherein a committee of the House reported a resolution declaring the attitude of the United States on a question of foreign policy. Volume **VI**, section **328**.

### (3) Of War.

- Forms and conditions of bills making declarations of war. Volume IV, section 3368. Volume VII, section 1038.
- Resolutions of intervention abroad and declarations of war are within the jurisdiction of the Committee on Foreign Affairs. Volume **IV**, section **4164**. Volume **VII**, section **1880**.

# (4) In Enacting Words of a Bill.

An instance wherein the enacting words of a bill were declaratory as well as legislative in form. Volume II, section 1506.

### (5) Of the State of the Electoral Vote.

- The two Houses by concurrent resolution provide for the meeting to count the electoral vote, for the appointment of tellers, and for the declaration of the state of the vote. Volume **III**, section **1961**.
- At the conclusion of the electoral count the President of the Senate merely announces the state of the vote. Volume **III**, section **1918**.
- At the electoral count of 1885 the President pro tempore, in announcing the result, disclaimed an authority in law to declare any legal conclusion whatever. Volume **III**, section **1958**.
- At the electoral count of 1873 the Vice-President, in accordance with the previous practice, not only announced the state of the vote but declared those elected. Volume III, section 1952.

# **DECLARATIONS**—Continued.

#### (6) Of the Voter as to his Vote.

- Discussion of the English and American rules of evidence as applied to the declaration of the voter. Volume II, section 885.
- Discussion of the value as evidence of a party's declaration as to his vote, whether a part of the res gestae or not. Volume **II**, section **885**.
- Discussion as to whether or not the voters are parties to an election case in the sense that their declarations are admissible to prove their votes. Volume **II**, section **988**.
- Declarations of the voter as to his vote must be clear and satisfactory and clearly proven. Volume II, section 885.
- Discussion of the value in proving bribery of testimony as to statements of voters after they have voted. Volume II, section 1086.
- Testimony as to statement of a voter a considerable time after the act of voting was not admitted to prove how he voted. Volume II, section 861.
- Evidence of declarations of voters after the election as to how they voted was rejected as hearsay. Volume II, section 988.
- Where the ballot was secret, testimony of an acquaintance as to voter's declaration before election was accepted as proof aliunde. Volume **II**, section **1131**.
- Evidence of declarations of voters when they took their tickets and went to the box availed to discredit returns of election officers of doubtful honesty. Volume II, section 1030.
- Discussion of a signed statement of an elector whose vote has been refused in relation to the doctrine of res gestae. Volume II, section 1126.
- An affidavit of a voter as to how he intended to vote, made at the time the vote was rejected, was accepted as a valid declaration and part of the res gestae. Volume **II**, section **900**.
- Instance wherein evidence of declarations of voters and their affidavits as to their votes were not accepted as showing the state of the poll. Volume **II**, section **1065**.
- Evidence of hearsay declarations of the voter is receivable only when the fact that he voted is shown by evidence aliunde. Volume **II**, section **885**.
- The State law preventing voters from testifying as to the ballots case by them, the Elections Committee did not admit declarations as next best evidence. Volume **I**, section **784**.
- As to the admission of the declaration of voters challenged as to their qualifications. Volume I, section 842.
- The vote thrown by an alleged disqualified voter may be proven by his own testimony or that of friends who heard his declarations. Volume **I**, section **836**.
- Hearsay evidence as to declarations of voters that they had been bribed is unsatisfactory and dangerous evidence. Volume I, section 738.
- Hearsay evidence as to declarations of voter as to how he had voted or would vote was held incompetent. Volume **I**, section **738**.
- As to hearsay evidence of persons participating in a fraudulent registration. Volume II, section 1123.

# (7) In Presenting Impeachments.

- Form of declaration by House committee in presenting the impeachment of Judge Pickering in the Senate. Volume **III**, section **2320**.
- Form of declaration used by the committee in presenting the impeachment of Mr. Justice Chase in the Senate. Volume III, section 2343.
- Form of declaration by the chairman of the House committee in presenting the impeachment of President Johnson in the Senate. Volume **III**, section **2413**.
- Form of declaration of the chairman of the managers of their readiness to present to the Senate the articles impeaching President Johnson. Volume **III**, section **2420**.

# (8) Evidence of, by Respondent in an Impeachment.

By a majority of one the Senate, in the Johnson trial, sustained the Chief Justice's ruling that evidence as to the respondent's declaration of intent, made at the time of the act, was admissible. Volume **III**, section **2240**.

## DECLARATIONS—Continued.

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- (8) Evidence of, by Respondent in an Impeachment—Continued.
  - In the Johnson trial the Senate ruled out evidence as to respondent's declarations of intent made after the act. Volume III, section 2244.
  - In the Johnson trial the Senate sustained the Chief Justice in admitting as showing intent, on the principle of res gestae, evidence of respondent's verbal statement of the act to his Cabinet. Volume III, section 2242.
  - In the Johnson trial declarations of respondent, made anterior to the act, and even concomitant with it, were held inadmissible as evidence. Volume **III**, section **2238**.
  - An alleged coconspirator was permitted to testify as to declarations of the respondent at a time after the act, the testimony being responsive to similar evidence on the other side. Volume III, section 2234.
  - The Senate, in the Johnson trial, declined to exclude evidence as to fact on the ground that it might lead to evidence as to declaration. Volume **III**, section **2238**.
  - Evidence of declarations of respondent after the fact was excluded in the Johnson trial, although related to an act admitted in proof to show intent. Volume **III**, section **2246**.
  - In the Johnson trial the Chief Justice ruled that an official message, transmitted after the act, was not admissible as evidence to show intent. Volume III, section 2245.
  - Comment of the Chief Justice on the Senate's decisions on evidence as to respondent's declarations at or near the time of the act. Volume III, section 2244.
  - Declarations of the respondent made during the act were admitted to rebut evidence of other declarations, made also during the act, but on a different day. Volume **III**, section **2241**.
  - It was decided in the Chase trial that declarations of the respondent after the act might not be admitted to show the intent. Volume **III**, section **2243**.
  - Evidence as to statements of Judge Swayne, to prove intention as to residence, and made before impeachment proceedings were suggested, was the subject of adverse rulings during the trial. Volume **III**, section **2239**.

# DECLINATION.

- As to what acts constitute a declination of the office of Member of the House. Volume I, section 500.
- The House declines to seat a candidate receiving less than a plurality of the votes cast in the district. Volume **VI**, section **59**.
- Instance wherein the House declined to seat a contestant belonging to the majority party in the House. Volume VI, section 162.
- An instance wherein the Senate declined to permit the oath to be administered to a Senator-elect pending the examination of his qualifications. Volume **VI**, section **180**.
- Instance wherein a person declined to take a seat assigned him after a contest as to final right. Volume I, section 650. Volume II, section 1234.
- Instance wherein a Senator-elect notified the Senate that he had formally declined to accept an appointment to be a Senator. Volume **II**, section **1235**.
- The withdrawal of Members caused by the secession of States. Volume II, section 1218.
- Although apparently satisfied as to prima facie right, the House did not seat an indifferent claimant who had also filed credentials as a Senator-elect. Volume **I**, section **623**.
- The question as to the pay of a Member, elected after the beginning of the term of the Congress to fill a vacancy caused by a declination or resignation, of effect on the day the term of the Congress began. Volume **II**, section **1155**.
- A Member may decline to serve on a committee only with permission of the House. Volume **IV**, sections **4490–4493**. Volume **VIII**, section **2197**.
- A Member-elect who had been appointed on a committee before taking the oath not having appeared, the Speaker, with the consent of the House, appointed another Member to the vacancy. Volume **IV**, section **4484**.
- Instance wherein a Member declined to obey a summons to appear and testify before a committee of the House. Volume **VI**, section **537**.

## DECORATIONS.

- The award of decorations, medals and other military insignia, and penalties for the unlawful wearing thereof are subjects within the jurisdiction of the Committee on Military Affairs. Volume **VII**, section **1900**.
- Bills authorizing the receipt by naval personnel of decorations, orders, medals, and other insignia and the acceptance of offices with compensation and emoluments from foreign Governments have been reported by the Committee on Naval Affairs. Volume **VII**, section **1909**.
- The Committee on Foreign Affairs exercises general but not exclusive jurisdiction of authorizations to receive medals or decorations from foreign governments, extension of thanks of Congress to foreign governments and erection of monuments in foreign lands. Volume **VII**, section **1885**.
- Reception of gifts from foreign powers and acceptance of decorations and orders conferred by foreign governments are subjects within the jurisdiction of the Committee on Foreign Affairs. Volume **VII**, section **1889**.

### **DECORUM.**

- (1) Of Members.—The rule, etc.
- (2) Of Members.—House may punish for breaches of.
- (3) Of Members.—Instances of censure for breaches of.
- (4) Of Members.—In debate in House.
- (5) Of Members.—Disorder in Committee of the Whole.
- (6) During an impeachment trial.
- (1) Of Members.—The Rule, etc.
  - By rule the Member is restricted as to his movements during business or debate, and as to wearing his hat and smoking. Volume **II**, section **1136**. Volume **VI**, section **190**.

Form and history of Rule XIV, section 7, relating to decorum of Members. Volume **II**, section **1136**. Members may not remain near the Clerk's desk during a vote. Volume **VI**, section **190**.

Before the adoption of rules, while the House was proceeding under general parliamentary law, the Speaker held that Members might not remain near the Clerk's desk during a vote. Volume **VI**, section **191**.

- Prior to the adoption of rules by the House, those rules which embody practices of long established custom will be enforced as if already in effect. Volume **VI**, section **191**.
- The Sergeant at Arms and Doorkeeper are charged with the enforcement of certain rules relating to decorum. Volume **VI**, section **190**.
- The principles of decorum and courtesy governing the relations of the two Houses should extend to the relations of the House with the President. Volume **VIII**, section **2497**.
- Criticism of the manner in which the President discharged the duties of his office was decided by the House not to violate the rules of decorum in debate. Volume **VIII**, section **2499**.
- There is no adjournment until the Speaker pronounces it, and no Member should leave his place until the Speaker has passed on. Volume **V**, section **5360**.
- A description of the decorum of House and Senate in early days (footnote). Volume II, section 1344.
- An early comparison of the decorum of the House of Representatives with that of the House of Commons. Volume **V**, section **5445**.

# (2) Of Members.—House May Punish for Breaches of.

- The Constitution provides that the House may punish its Members for the disorderly behavior, and expel a Member by a two-thirds vote. Volume II, section 1236.
- The Speaker may name any Member persisting in disorderly conduct. Volume II, section 1344.
- The intervention of other business does not prevent the House from taking up and dealing with a breach of privilege (footnote). Volume **II**, section **1647**.

### DECORUM—Continued.

- (2) Of Members.—House May Punish for Beaches of—Continued.
  - From Members between whom warm words or an assault has passed on the floor the House has exacted apologies. Volume II, sections 1646, 1647.
  - Three Members of the House were ordered to the bar of the House to answer for a contempt of privilege in being present at and assisting in an assault between two other Members. Volume **II**, section **1654**.
  - The House has frequently allowed personal difficulties arising in debate, and even violent assaults, to pass without notice, the Members concerned making apologies either personally or through other Members. Volume **II**, sections **1658–1662**.
  - When Members apologize for disorderly proceedings which the House has allowed to pass without taking action, the apology has not usually been entered on the Journal. Volume **II**, sections **1658–1662**.
  - In early and infrequent instances of misunderstandings and disorder in the Senate no action was taken beyond investigation. Volume **II**, sections **1663**, **1664**.
  - The rule requiring words spoken out of order to be taken down at once does not apply to an occurrence of disorder constituting a breach of privilege. Volume **II**, section **1657**.

#### (3) Of Members.—Instances of Censure of Breaches of.

- For defying and insulting the chairman of the Committee of the Whole the House declared Sherrod Williams in contempt and liable to censure. Volume **II**, section **1653**.
- After abandoning a proposition to expel, the House arrested and censured a Member for gross personalities aimed at another Member and for deception of the Speaker when the latter had proposed to prevent the utterances. Volume **II**, section **1251**.
- A Delegate who had used insulting language in debate and declined to retract it was by order of the House arrested, brought to the bar, and censured by the Speaker. Volume II, section 1305.
- A Member in debate having declared the words of another Member "a base lie" the Speaker declared the words out of order and the House inflicted censure on the offender. Volume **II**, section **1249**.
- A Member who had used offensive words against the character of the House, and who declined to explain when called to order, was censured by order of the House. Volume **II**, section **1247**.
- A Member having explained that by disorderly words which had been taken down he had intended no disrespect to the House, a resolution of censure was withdrawn. Volume **II**, section **1250**.
- A Member having been allowed by general consent to proceed in debate after he had been called to order, it was held that a vote of the House on the question might not be demanded. Volume **V**, section **5194**.

#### (4) Of Members.—In Debate in House.

- A Member desiring to interrupt another in debate should address the Chair for permission of the Member speaking. Volume **V**, section **5006**.
- In debate a Member should not address another in the second person. Volume V, sections 5140-5143.
- In it not in order in debate to call a Member by name and comment on his action in a preceding Congress. Volume **V**, section **5146**.
- Questions involving the distinction between general language and personalities in debate. Volume V, section 5153.
- In the early practice of the House the Speaker intervened to prevent in debate even the mildest imputation on the motives of a Member. Volume **V**, sections **5161**, **5162**.
- For reflections on the Chair as well as on Members of the House, Mr. Speaker Jones called a Member to order. Volume V, section 5192.
- While in debate the assertion of one Member may be declared untrue by another, yet in so doing an accusation of intentional misrepresentation must not be implied. Volume V, sections 5157-5160.

### DECORUM—Continued.

- (4) Of Members.—In Debate in House—Continued.
  - A declaration by a Member in debate that another Member has knowingly stated that which is false, is unparliamentary and censurable. Volume **II**, section **1305**.
  - It is not in order in debate to cast reflections on either the House or its membership or its decisions, whether present or past. Volume **V**, sections **5132–5138**.
  - Words spoken in debate impeaching the loyalty of a portion of the membership of the House were ruled out of order. Volume **V**, section **5139**.
  - It is not in order in debate for one Member to accuse another of an offense not connected with the representative of the latter. Volume **V**, section **5153**.
  - The explanation of a Member being referred to by another Member in debate "as worthy of a Nero or a Jeffreys," the Speaker intervened and the language was withdrawn. Volume **V**, section **5154.**
  - Where charges of bribery had been made against a Senator, a question propounded to him by another Senator on the subject was held to be in order. Volume V, section 5155.
  - The law of Parliament, evidently inapplicable to the House of Representatives, forbids the member from speaking "irreverently or seditiously against the King." Volume **V**, section **5086**.
  - Mr. Speaker Colfax held that a Member, in debating a proposition to impeach the President, should abstain from language personally offensive. Volume **V**, section **5094**.
  - A Member whose remarks have been decided out of order as irrelevant may not proceed, under the rule, except with the permission of the House expressly granted. Volume **V**, sections **5200**, **5201**.

### (5) Of Members.—Disorder in Committee of the Whole.

- Although a breach of privilege occur in Committee of the Whole, it yet relates to the dignity of the House and is so treated. Volume II, section 1657.
- Unparliamentary words spoken in Committee of the Whole are taken down and read, whereupon the committee rises and reports them to the House. Volume II, sections 1257, 1258.
- Warm words and an assault having passed between two Members in Committee of the Whole, the House required them to apologize "for violating its privileges and offending its dignity." Volume II, section 1648.
- Two Members having assaulted one another in Committee of the Whole, the House declined to permit the committee to resume its sitting until a committee to investigate the facts of the disorder had been appointed. Volume **II**, section **1649**.
- For an assault during debate in Committee of the Whole the House, after expulsion had been suggested, exacted apologies from Members. Volume II, sections 1650–1667.
- Members who had committed an assault in Committee of the Whole apologized to the House, although the chairman of the committee had made no report of the occurrence. Volume II, section 1652.
- Members who had indulged in unparliamentary language in Committee of the Whole escaped the censure of the House by making apologies. Volume **II**, sections **1257**, **1258**.
- The Committee of the Whole having risen and reported that its proceedings had been disturbed by disorder, the Speaker restored order and the committee resumed its sitting. Volume **II**, section **1351**.
- Two Members having created disorder in Committee of the Whole by an encounter, the Speaker took the chair and restored order and the House immediately referred the subject to a select committee. Volume **II**, section **1050**.
- Two Members having created disorder in Committee of the Whole, the Speaker took the chair and restored order, whereupon the committee rose and the House adjourned before taking action on the disorder. Volume **II**, section **1657**.
- A Member having defied and insulted the Chairman of the Committee of the Whole, the Chairman left the chair, and, on the chair being taken by the Speaker, reported the facts to the House. Volume **II**, section **1653**.

### DECORUM—Continued.

## (5) Of Members.—Disorder in Committee of the Whole—Continued.

- An assault occurring between two Members in Committee of the Whole, the committee rose and the Speaker restored order before receiving the report. Volume **II**, section **1652**.
- An apology of Members for an assault committed in Committee of the Whole was not placed in the Journal. Volume II, section 1652.

### (6) During an Impeachment Trial.

- During an impeachment trial the managers and counsel for the respondent are required to rise and address the Chair before speaking. Volume **III**, section **2146**.
- Instance wherein counsel for respondent in the Swayne trial was called to order for language reflecting on the conduct of the managers. Volume **III**, section **2169**.
- An order affecting the conduct of a manager being presented during an impeachment trial, he was permitted to explain. Volume **III**, section **2207**.

# DE FACTO DISTRICT.

An election district being established illegally, but all parties participating in the election in good faith, is considered as having a de facto existence. Volume **II**, section **893**.

## **DE FACTO ELECTION.**

An argument that an election held under an unconstitutional State law might yet be considered by the House as an election de facto. Volume **II**, section **1071**.

# **DE FACTO OFFICER.**

- Discussion of the status of a governor de facto as distinguished from an usurper. Volume I, section 350.
- Discussion of the powers of a military governor and his status as a de facto executive. Volume I, section 379.
- In making up the roll the Clerk disregarded entirely credentials issued by a person claiming to the governor but who never exercised the functions of that office. Volume **I**, section **60**.
- The Clerk having honored credentials from a de facto governor, the House confirmed the prima facie title, although there was a conflicting certificate from an alleged de jure governor. Volume I, section 614.
- Credentials regular in form and issued in accordance with law were honored by the House, although it appearded that the governor issuing them might be merely a de facto officer. Volume **I**, section **623**.
- The House seated a person elected according to the essential requirements of law, except that the time of the election was fixed by proclamation of a military governor. Volume **I**, section **379**.
- Instance wherein the Senate gave immediate prima facie effect to credentials from a de facto government in a State disturbed by civil war. Volume **I**, section **383**.
- The Senate declined to seat the bearer of credentials signed by a person exercising the authority of governor, it being objected that the signer was an usurper and that there was no election by a valid legislature. Volume **I**, section **352**.

### DEFAULT.

- Rules adopted by the Senate for reading the return, calling the respondent, and entering appearance or default in the first impeachment. Volume **III**, section **2307**.
- William Blount having failed to appear and answer, the House, after discussing English precedents, declined to ask that he be compelled to appear. Volume **III**, section **2308**.
- The House being informed that William Blount had failed to appear and answer the articles, instructed the managers to ask of the Senate time to prepare proceedings. Volume **III**, section **2308**.

### DEFAULT—Continued.

The rules for the Pickering trial provided that a record should be made if respondent appeared in person or by counsel or if he failed to appear. Volume **III**, section **2331**.

#### DEFENSE.

- The statutes provide for the defense of any person against whom an action is brought for acts done while an officer of either House in the discharge of his duty. Volume **I**, section **283**.
- A witness in the custody of the Sergeant at Arms having procured a writ of habeas corpus, the Senate requested the President to direct the Attorney General to defend the suit. Volume **VI**, section **339**.
- Appropriations for the military establishment and the public defense, including the Military Academy, are by rule placed within the jurisdiction of the Committee on Military Affairs. Volume **IV**, section **4179**.
- The rules give to the Committee on Military Affairs jurisdiction of subjects relating "to the military establishment and the public defense." Volume IV, section 4179.

### **DEFERRED LIST.**

- If three Members object the bill is entered on the deferred list from which bills have first call in their order for consideration under the 5 minutes rule on the last Saturday of each month. Volume **VII**, sections **846**, **849**.
- Bills reported back adversely by the committee when called up from the deferred list are automatically recommitted and may not be again reported during the same Congress. Volume **VII**, section **846**.

#### **DEFICIENCIES.**

- (1) Jurisdiction of.
- (2) Payment of claims.

## (1) Jurisdiction of.

A deficiency appropriation bill is a general appropriation bill. Volume VII, section 1123.

Decision as to what constitutes a deficiency appropriation. Volume VII, sections 1118, 1121.

- Appropriations "immediately available," formerly ruled out of supply bills as deficiency appropriations, are no longer subject to points of order as such (footnote). Volume **VII**, section **1119**.
- Items which do not supply deficiencies are not in order in the deficiency appropriation bills. Volume **VII**, section **1119**.
- The term "existing law" as related to authorization of deficiency appropriations includes not only permanent statutes but also provisions of supply bills in force for the current year only. Volume **VII**, section **1176**.
- The Committee on Appropriations having jurisdiction of all general appropriations, including deficiencies, has authority to report bills including items to be immediately available. Volume VII, section 1743.
- All appropriations for deficiencies are reported by the Committee on Appropriations. Volume IV, section 4032.
- Deficiencies are not in order on appropriation bills reported by committees other than the Committee on Appropriations. Volume **IV**, section **3563**.
- Deficiency appropriations are in order in any general appropriation bill within the jurisdiction of the Committee on Appropriations. Volume **IV**, section **3564**.
- A general appropriation bill (except the general deficiency) provides for the next fiscal year, and expenditures for preceding years are not in order in any bills reported by committees other than the Appropriation Committee. Volume **IV**, sections **3554–3561**.
- An appropriation made "immediately available" is a deficiency appropriation not in order on the Army appropriation bill. Volume **IV**, section **3716**.

#### DEFICIENCIES—Continued.

# (1) Jurisdiction of—Continued.

- An urgent deficiency bill appropriating generally for the various Departments and services of the Government was held to be a general appropriation bill within the meaning of Rule XXI. Volume **IV**, sections **3569**, **3570**.
- As to the jurisdiction of the deficiency appropriation bill. Volume IV, section 3746.
- Appropriations for the continuation of work on a public building and not intended to supply any actual deficiency belongs to the sundry civil bill, not the general deficiency. Volume **IV**, section **3562**.
- A deficiency appropriation to complete a transportation of silver coin authorized for the current year was held in order, although the original appropriation may have been without authority of law. Volume **IV**, section **3604**.
- Extra services of employees are properly compensated under authority of a resolution agreed to by the House. Volume **V**, section **7238**.
- Appropriations for other purposes than to supply deficiencies are not in order in a deficiency appropriation bill. Volume **VII**, sections **1118**, **1119**.
- An additional appropriation for a purpose authorized by law and already appropriated for was treated as a deficiency appropriation when submitted by the department and reported by the committee as such. Volume **VII**, section **1121**.

## (2) Payment of Claims.

- It is in order on a deficiency bill to appropriate for the payment of judgments of the courts certified to Congress in the form of public document transmitted to the Speaker by the Executive, but not otherwise and a mere certified copy of a mandate of the Supreme Court of the United States transmitted informally was held not to justify an appropriation in an appropriation bill. Volume **VII**, sections **1291**.
- Propositions to pay private claims against the Government (except judgments of the courts or audited claims) are not in order on general appropriation bills. Volume **IV**, sections **3619**-**3624**.
- It is in order in the deficiency bill to appropriate for the payment of judgments of the courts certified to Congress in accordance with the law. Volume **IV**, sections **3641**, **3642**.
- A claim having been adjudicated under authority of a treaty, an appropriation for its payment was admitted in the deficiency bill. Volume **IV**, section **3644**.
- Findings filed by the Court under the Bowman Act do not constitute such adjudications of claims as justify appropriation in the general deficiency bill. Volume **IV**, section **3643**.
- The payment of an unadjudicated claim, even though the amount be ascertained and transmitted by the head of an Executive Department, is not order on the deficiency bill. Volume **IV**, sections **3625–3627**.
- It is not in order to appropriate on the deficiency bill for an unadjudicated claim, even though it be transmitted to the House by an Executive message. Volume **IV**, section **3628**.
- It is in order to provide on an appropriation bill as a deficiency for the payment of a claim audited under authority of law. Volume **IV**, sections **3634**, **3635**.
- An appropriation for balance due under an authorized contract was held to be in order on a deficiency appropriation bill although the item had not been audited. Volume **VII**, section **1293**.
- It is in order to provide on an appropriation bill as a deficiency for the payment of an account audited under authority of law, but it is not in order to provide for such auditing. Volume **IV**, sections **3636**, **3637**.
- The Comptroller having ascertained the amount of a claim on appeal, an appropriation bill may not carry a larger amount found by the auditor, who has been overruled. Volume **IV**, section **3638**.
- The fact that a department officer has reported on a claim in accordance with a direction of law does not thereby make an audited claim for which provision may be made in an appropriation bill. Volume **IV**, sections **3632**, **3639**, **3640**.

## **DEFICIENCIES**—Continued.

# (2) Payment of Claims—Continued.

- A proposition to pay a claim reported on favorably by a board of officers is not in order on the deficiency bill unless the expenditure for the object has been authorized by law. Volume **IV**, section **3633**.
- Appropriations for payment of claims, even such as have been investigated and reported on by officers of the Government, are not in order on a general appropriation bill. Volume **IV**, sections **3629–3631**.
- It is in order on a deficiency appropriation bill to appropriate in payment of a contract lawfully made. Volume **IV**, sections **3645**, **3646**.

# **DE JURE OFFICER.**

- Distinction between election officers de jure and de facto and mere usurpers. Volume II, section 878.
- A person not possessing the qualifications required for an officer de jure may not be an officer de facto. Volume II, section 881.

#### DELAHAY.

The impeachment of Mark H. Delahay, United States district judge for Kansas. Volume III, sections 2504, 2505.

# DELANO.

- The Ohio election case of Follett v. Delano in the Thirty-ninth Congress. Volume II, sections 862, 863.
- The Ohio election case of Delano v. Morgan in the Fortieth Congress. Volume II, sections 864-866.

## DE LARGE.

The South Carolina election case of Bowen v. De Large in the Forty-second Congress. Volume I, section 505.

## DELAWARE, ELECTION CASES FROM.

Third Congress.—Latimer v. Patton. Volume I, section 758.

Fifty-fourth Congress.-Addicks v. Kenney. Volume I, section 633.

Fifty-fourth Congress.-Henry A. du Pont. Volume I, sections 563, 564.

Fifty-fifth Congress.-Willis v. Handy. Volume I, section 748.

The Senate election case of Henry A. du Pont, of Delaware, in the Sixty-second Congress. Volume VI, section 129.

## DELAY.

- In granting to President Johnson time to prepare for trial the Senate intimated that there should be no delays after the beginning of the trial. Volume **III**, section **2430**.
- Delays in the Johnson trial caused by illness of counsel for respondent were the occasion of protest on the part of the managers and of action by the Senate. Volume **III**, section **2150**.

### DELEGATES AND RESIDENT COMMISSIONERS.

- (1) Nature of the office.
- (2) Qualifications of.
- (3) Constituency of.—Territory must be organized by law.
- (4) Constituency of.—Prima facie effect of credentials from unorganized Territory.
- (5) Constituency of.—Character of.
- (6) Constituency of.—When Territory becomes a State.
- (7) In organization of House.
- (8) Committee service.
- (9) Debate, motions, etc., by.
- (10) Resignation, punishment, expulsion, compensation.

#### DELEGATES AND RESIDENT COMMISSIONERS-Continued.

### (1) Nature of the Office.

- Each Territory sends to the House a Delegate having the right of debating, but not of voting. Volume II, section 1290.
- The office of Delegate was established by an ordinance of the Continental Congress, confirmed by a law of Congress. Volume **I**, sections **400**, **421**.

Discussion of the nature of the office of Delegate. Volume I, section 826.

- An elaborate discussion of the status in the House of a Delegate from a Territory. Volume I, section 473.
- In 1794 the House admitted a Delegate on the theory that it might admit to the floor for debate merely anybody whom it might choose. Volume **I**, section **400**.
- The House held that there should be prior legislation by Congress before the admission of a Delegate. Volume **I**, section **405**.
- The question as to whether or not a law of Congress creating Delegates is binding on the House in succeeding Congresses. Volume **I**, section **473**.
- The term of a Delegate need not necessarily begin and end with the term of a Congress. Volume I, section 403.
- In 1794 the Delegate seated by the House was elected by the legislature of the Territory and not by the people. Volume **I**, section **400**.
- The legislation as to the privileges of the Delegate was enacted after the House had recognized the office. Volume **I**, section **400**.
- The House decided in 1794 that the oath should not be administered to a Delegate. Volume I, section 400.
- In 1801 the oath was administered as a matter of course to a Delegate from a Territory. Volume I, section 401.
- A resolution providing compensation for a Territorial agent not having a seat on the floor does not present a question of privilege. Volume **III**, section **2596**.

# (2) Qualifications of.

- Congress has by law prescribed that Delegates from certain Territories must be citizens of the United States. Volume I, section 431.
- The organic act of Hawaii fixed the qualifications of the Delegate therefrom. Volume I, section 526.
- A discussion as to whether or not a Delegate should have the same qualifications as a Member. Volume I, section 421.
- In 1882, in a sustained case, the major opinion of the Elections Committee inclined to the view that the constitutional qualifications for a Member did not apply to a Delegate. Volume I, section 473.
- A committee held that the strongest reasons of public policy require a Delegate to possess qualifications similar to those required of a Member. Volume **I**, section **423**.
- In 1873 the Elections Committee concluded that where a law of Congress extended the Constitution over a Territory the qualifications of the Delegate should be similar to those of Members. Volume **I**, section **469**.
- Discussion of the effect, in the matter of qualifications of Delegates, of a law extending the Constitution over a Territory. Volume **I**, section **473**.
- A committee held that under the principles of the common law an alien might not hold a seat as a Delegate. Volume I, section 423.
- A delegate who, though an alien by birth, had lived in the United States from an early age and whose father had been a resident for twenty years was not disturbed on technical objections as to his citizenship. Volume **I**, section **423**.
- A person who had resided in a Territory one year as a person, but not as a citizen, was held to be qualified as a Delegate under the law requiring a residence of one year. Volume **I**, section **421**.

## DELEGATES AND RESIDENT COMMISSIONERS—Continued.

- (2) Qualifications of—Continued.
  - Instance of examination by a House committee of charges of bigamy and treason against a Delegate. Volume **I**, section **526**.
  - In 1873 it was proposed by a majority of the Elections Committee to exclude Delegate George V. Cannon for polygamy, but the resolution was not considered. Volume **I**, section **470**.
  - In 1882 the House, by majority vote and for the disqualification of polygamy, excluded Delegate George V. Cannon, who had not been sworn on his prima facie showing. Volume I, section **473.**
  - In 1873 the Elections Committee concluded that a Delegate who had been sworn could be reached on a question of qualifications only by process of expulsion. Volume **I**, section **469**.
  - A Delegate-elect being excluded for disqualification, the House declined to seat the candidate having the next highest number of votes. Volume **I**, section **473**.
  - A committee denied the binding effect on the House of a decision of a Territorial court on a question of fact concerning the qualifications of a Delegate. Volume **I**, section **423**.
  - A resolution embodying a general declaration as to the qualifications of Delegates was decided by the House not to involve a question of privilege. Volume **III**, section **2595**.

## (3) Constituency of.—Territory Must be Organized by Law.

- The House declined to admit a Delegate from a Territory not organized by law. Volume I, section 412.
- The House decided it inexpedient to admit a Delegate chosen by a community not yet made a Territory by law. Volume **I**, section **407**.
- The House declined to admit a Delegate from New Mexico before the organization of the Territory had been authorized by law. Volume **I**, section **405**.
- The House declined to admit a Delegate from an unorganized Territory, although by treaty the people were entitled to the rights of citizens. Volume **I**, section **411**.
- After the passage of the act organizing the Territory of Wyoming, but before the actual organization, the House declined to admit a Delegate elected before the passage of the act. Volume **I**, section **410**.

### (4) Constituency of.—Prima Facie Effect of Credentials from Unorganized Territory.

- The House declined to give prima facie effect to credentials from a Territory not yet organized. Volume I, section 410.
- The House declined to give prima facie effect to the credentials of a Delegate elected by a convention in an unorganized Territory. Volume **I**, section **405**.

### (5) Constituency of.—Character of.

In 1868 the House declined to pass on the title to a seat of William H. Hooper, Delegate from Utah, who was alleged to have been elected by undue influence of an alleged disloyal organization. Volume **I**, section **467**.

# (6) Constituency of.—When Territory Becomes a State.

- In 1839 the Committee on Elections held that the office of Delegate ceased when the Territory ceased to exist as a corporation by becoming a State. Volume **I**, section **403**.
- The State of Minnesota being admitted, the House suspended the functions of the Delegate from the old Territory. Volume I, section 409.
- After the admission of Minnesota as a State the House declared portions of the old Territory outside the limits of the State not entitled to a Delegate. Volume **I**, section **409**.
- The House admitted a Delegate from a county left under the old Territorial laws after the remainder of Wisconsin Territory had become a State. Volume **I**, section **404**.
- A Delegate was not dispossessed of his seat because a portion but not all of his Territory had been erected into a State. Volume **I**, section **402**.
- Duty of the Speaker as to recognition of a Delegate after the Territory had been admitted as a State. Volume I, section 408.

#### DELEGATES AND RESIDENT COMMISSIONERS-Continued.

#### (7) In Organization of House.

- It was held that under the law of 1867 the Clerk had no authority to make up the roll of Delegates. Volume I, section 62.
- It has been held that there is no roll of Delegates which the Speaker is obliged to recognize at the time of swearing in Members-elect at the organization of the House. Volume I, section 61.
- In 1882 the House declined to permit the oath to be administered to either of two contesting Delegates until the papers in relation to the prima facie right had been examined by a committee. Volume **I**, section **471**.
- The House has given to a committee the right to decide on either the prima facie or final right to a seat before authorizing the oath to be administered to a Delegate. Volume **I**, section **471**.
- In view of the existence of conflicting credentials the House declined to administer the oath to a person enrolled by the Clerk as a Delegate. Volume **I**, section **619**.
- It was held in 1881 that the administration of the oath to Delegates was of higher privilege than the adoption of rules. Volume **I**, section 180.
- An instance wherein the House questioned credentials borne by a Delegate-elect who himself had signed them as governor. Volume I, section 610.
- A resolution proposing the exclusion of a Delegate from his seat presents a question of privilege. Volume III, section 2594.

#### (8) Committee Service.

Delegates are appointed as additional members of certain committees, where they possess the same powers and privileges as in the House, and may make any motion except to reconsider. Volume II, section 1297. Volume VI, section 242.

Discussion of status of a Delegate as a member of a standing committee. Volume VI, section 243. Determination by a committee that a Delegate as a member of the committee has the right to debate but not to vote. Volume VI, section 243.

- Reference to the first rule giving Delegates places on committees. Volume V, section 6766.
- Delegates have sometimes been appointed on committees other than those mentioned in Rule XII. Volume II, section 1298.
- A Delegate has been appointed chairman of a select committee. Volume II, section 1299.
- A Delegate was appointed chairman of a committee to inquire into the conduct of a judge, and was authorized by the House to cause testimony to be taken. Volume **II**, section **1303**.
- Instance wherein a Delegate was made chairman of a committee to investigate the conduct of a judge. Volume **III**, section **2487**.
- Different views of the House as to the propriety of permitting a Delegate to serve on a committee. Volume II, section 1297.
- The rules give to the resident commissioner of Porto Rico that status of a Delegate in the House, and assign to him an additional place on the Committee on Insular Affairs. Volume **II**, section **1306**.
- In the earlier practice Delegates appear to have voted in committees, but such is not the later rule. Volume II, sections 1300, 1301.

#### (9) Debate, Motions, etc., by.

Delegates may debate but may not vote. Volume II, section 1290.

- The rights and prerogatives of a Delegate in parliamentary matters are not limited to legislation affecting his own territory. Volume **VI**, section **240**.
- By order of the House the Resident Commissioners of the Philippine Islands were granted the right to debate, and assigned to offices in the House Office Building. Volume VI, section 245.

#### DELEGATES AND RESIDENT COMMISSIONERS—Continued.

- (9) Debate, Motions, etc. by—Continued.
  - By general acquiescence the Resident Commissioners of the Philippine Islands have been permitted the privilege of debating. Volume VI, section 246.
  - A Delegate may call a Member to order in debate. Volume II, section 1295.
  - The House declined to allow a Delegate to introduce an interpreter on the floor. Volume II, section 1296.
  - A Delegate may make a point of order but may not vote. Volume VI, section 240.
  - Delegates from the Territories have the right to make motions. Volume II, section 1291.
  - A Delegate may make any motion which a Member may make, except the motion to reconsider. Volume II, section 1292. Volume VI, section 240.
  - Impeachment proceeding have been moved by a Delegate. Volume II, section 1303.
  - A Delegate may not object to the consideration of a measure. Volume II, sections 1293, 1294.

Dicta by a Chairman expressing the opinion that former decisions denying Delegates the rights to object to consideration were out of harmony with general decisions defining the rights of Delegates. Volume **VI**, section **240**.

- Instance wherein a Delegate was recognized to object to the consideration of a measure. Volume VI, section 241.
- An instance wherein a Delegate was appointed a teller. Volume II, section 1302.
- The declaration of a Delegate on a public question being presented for insertion in the Journal and read, was recorded in the Journal, whereupon the house declined to expunge it. Volume **IV**, section **2808**.
- The privileges of the floor with the right to debate extended to Resident Commissioners in the Sixtieth Congress. Volume VI, section 244.

#### (10) Resignation, Punishment, Expulsion, Compensation.

- A Delegate resigns his seat in a communication addressed to the Speaker. Volume II, section 1304.
- A Delegate who had used insulting language in debate and declined to retract it, was by order of the House arrested, brought to the bar, and censured by the Speaker. Volume II, section 1305.
- Discussion as to whether or not the expulsion of a Delegate should be effected by a majority or two-thirds vote. Volume I, section 469.
- The Sergeant-at-Arms disburses the pay mileage of Members and Delegates. Volume I, section 257.
- The statutes provide for deductions by the Sergeant-at-Arms from the pay of a Member or Delegate who is absent from his seat without a sufficient excuse. Volume **II**, section **1150**.
- The statutes provide that a Member or Delegate withdrawing from his seat before the adjournment of a Congress shall suffer deductions from his compensation. Volume II, section 1149.

## **DELIVERY OF BILLS.**

- Rule for delivery of bills referred to a committee. Volume IV, section 4556.
- While a privileged bill reported by delivery to the Clerk through the basket thereby for forfeits its privileges, it may be at any time reported from the floor and is then privileged for immediate consideration. Volume **VIII**, section **2233**.
- The privilege of a bill is not affected by the method by which reported and delivery of a privileged bill to the Clerk does not thereby destroy its privilege so as to render it eligible for consideration under call of committee on Wednesday. Volume **VII**, section **936**.
- The time of delivery of reports to the Clerk fixes the time a which such reports are made and a motion to discharge a committee comes too late after a report has been filed regardless of whether it has been printed. Volume **VI**, section **405**.
- No offer or agent of either House has authority to receive returned bills or message from the President for delivery at the next session. Volume **VII**, section **1115**.

#### DELIVERY OF BILLS—Continued.

- The impeachment proceedings were set in motion through a resolution introduced by delivery to the Clerk and referred to the Committee on the Judiciary. Volume VI, section 513.
- A resolution proposing investigation with a view to impeachment was introduced by delivery to the Clerk and was referred to the Committee on Rules, on request of which committee it was rereferred to the committee on the Judiciary. Volume **VI**, section **544**.

#### DEMOGRAPHY.

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Subject relating to hygiene and demography come within the jurisdiction of the Committee on Interstate and Foreing Commerce. Volume VI, section 1824.

#### DEMONSTRATIONS.

- The introduction of exhibits, demonstrations, or other unusual adjuncts to debate are subject to the will of the House. Volume **VIII**, section **2453**.
- An appropriation for demonstrating uses of fish as food was held not to be authorized by the organic act creating the Bureau of Fisheries. Volume VI, section 1259.
- Autorization of an appropriation for an investigation is not construed to include authorization of an appropriation for demonstrating results of such investigation. Volume VII, section 1259.
- A proposition to appropriate for demonstrating processes of manufacturing denatured alcohol at an exposition was held not to be authorized by general law giving the Secretary of Agriculture authority to acquire and diffuse information pertaining to agriculture. Volume **VII**, section **1295**.

## DEMURRER.

- Argument as to whether or not a demurrer is permissible in an impeachment case. Volume III, section 2431.
- Willaim Blount in his plea demurred to the jurisdiction of the Senate to try him on impeachment charges. Volume **III**, section **2310**.
- In the Blount impeachment it was arranged that the manager should open and close in arguing respondent's plea in demurrer. Volume **III**, section **2312**.
- The answer of Secretary Belknap demurred to the articles, alleging that he was not a civil officer of the United States when they were exhibited. Volume **III**, section **2453**.
- The answer of Judge Archbald demurred severally to all the articles of impeachment, alleging that no impeachable offense had been charged and then replying in detail to the charges set forth in each article. Volume **VI**, section **505**.
- The Senate denied the motion of the managers in the Belknap case to fix the time of answer and trial on the merits before decision on the demurrer. Volume **III**, section **2457**.
- In the Belknap case the Senate decided that respondent's plea in demurrer was insufficient, and that the articles were sufficient. Volume **VIII**, section **2459**.
- Counsel for respondent in the Swayne trail interposed a plea as to jurisdiction of offenses charged in certain articles, but declined to admit that it was a demurrer with the admissions pertinent thereto. Volume **III**, section **2125**.
- The answer of Judge Swayne as to the first seven articles raised a question as to the jurisdiction of the Senate to try the charges. Volume **III**, section **2481**.

#### DENNY.

The Kentucky election case of Denny, jr., v. Owens in the Fifty-fourth Congress. Volume II, sections 1087, 1088.

# DEPARTMENTS. For Decisions on Authorization of Appropriations for Each Department see "Appropriations."

- (1) Executive.—In general.
- (2) Executive.—Resolutions of inquiry addressed to.

## DEPARTMENTS—Continued.

#### (1) Executive.—In General.

- The organic law creating a department authorizes necessary contingent expenses incident to its maintenance. Volume **VII**, section **1273**.
- Where the organic act creating a department provides for certain definite activities it is in order on a general appropriation bill to appropriate for such activities. Volume **VII**, section **1262**.
- While the organic law establishing a department permits additions to the regular force of employees by classes, the addition of specified employees is not authorized. Volume VII, section 1163.
- The general statement of purpose for which a department is established, as set forth in the organic act creating it, is not to be construed as authorization for appropriations not specifically provided for in succeeding sections of the act providing for bureaus designated to carry out the declaration of purpose. Volume **VII**, section **1264**.
- Construction of the law authorizing the employment of mechanics and laborers and other employees in the executive departments. Volume VII, section 1317.
- Construction of the law authorizing the employment of "watchmen, messengers, and laborers" in the executive departments. Volume VII, section 1327.
- The services of the Departments in Washington, except the Agricultural Department, are appropriated for in the legislative, executive, and judicial bill, which is reported by the Committee on Appropriations. Volume **IV**, section **4033**.
- The law authorizing the employment of clerks by the heads of Departments does not apply to offices not at the seat of government. Volume **IV**, sections **3670–3674**.
- The examination of the accounts of the Departments, proper application of public moneys, enforcement of payment of money due the Government, and economy and retrenchment generally are within the jurisdiction of the committee on expenditures. Volume **VI**, section **4315**. Volume **VII**, section **2041**.
- Resolutions providing for investigations in the departments of the Government come within the jurisdiction of the several expenditures committees and not the Committee on Rules. Volume **VII**, section **2045**.
- The Committee on the Judiciary reports legislative propositions relating to the service of the Department of Justice, and even of other Departments. Volume **IV**, section **4067**.
- Bills establishing the Department of Commerce and Labor and relating to the Interstate Commerce Commission were reported by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4098**.
- The Committee on Military Affairs has jurisdiction over legislative propositions relating to the War Department, but does not report appropriations for salaries therein. Volume **IV**, section **4181**.
- The bills for establishing the Department of Agriculture and for transferring certain bureaus to it were reported by the Committee on Agriculture. Volume **IV**, section **4150**.
- Investigation of the Department of the Interior and the Department of Agriculture has been considered to be within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1877**.
- The statutes provide for the appointment of a joint committee of the two Houses to consider reports as to destruction of useless papers in the Executive Departments. Volume **IV**, section **4419**.

## (2) Executive.—Resolutions of Inquiry Addressed to.

- While it is customary to use the clause "If not incompatible with the public interest" in resolutions of inquiry addressed to the President and to the State Department, it is not ordinarily used in resolutions addressed to other executive departments. Volume **VI**, section **436**.
- In response to a request for information "not incompatible with the public interest," the head of a department replied that it would be incompatible with the public interest to submit the information requested. Volume **VI**, section **414**.

#### DEPARTMENTS—Continued.

- (2) Executive.—Resolutions of Inquiry Addressed to—Continued.
  - The head of a department having failed to respond to a resolution of inquiry, the House transmitted a further resolution. Volume VI, section 435.
  - Only resolutions of inquiry addressed to the heads of executive departments are privileged. Volume VI, section 406.
  - The term "Heads of Executive Departments" refers exclusively to members of the President's Cabinet. Volume **VI**, section **406**.
  - Executive departments in response to resolutions of inquiry may not comment on debate in the House, include explanations tending to vindicate action by the department or enter into argument not specifically requested. Volume **VI**, section **437**.
  - Discussion of the right of the House to send for original papers from the files of the department. Volume VI, section 435.
  - The Senate declines to receive communications from any executive department except through the President unless in response to a resolution of the Senate or in accordance with law. Volume **VIII**, section **3353**.

# DEPOSITS.

- The Committee on Ways and Means has jurisdiction of subjects relating to the Treasury of the United States and the deposit of the public moneys. Volume **IV**, section **4028**.
- The Committee on Banking and Currency has reported generally on the subject of national banks and also on the subject of current deposit of public moneys. Volume **IV**, section **4083**.
- The Committee on Banking and Currency has reported on the designation of depositories of public moneys. Volume **VII**, section **1794**.

#### DEPUTY.

- In the absence of the Sergeant-at-Arms his deputy, by special resolution of the House, was empowered to serve a warrant. Volume **III**, section **1669**.
- In the absence of the Sergeant-at-Arms, the duties of his office are discharged by sworn deputies, and the Speaker issues directions as if he were present in person. Volume VI, section 679.
- On the removal of the Sergeant-at-Arms, the Deputy Sergeant-at-Arms succeeded to the duties of the office as Assistant Sergeant-at-Arms, without action by the Senate. Volume VI, section 37.
- The Sergeant-at-Arms indorses on a subpoena his authorization of his deputy to act in his stead. Volume III, section 1673.
- A subpoena having been served by a deputy sergeant-at-arms a certificate of his appointment should accompany a report requesting arrest of the witness for contempt. Volume **III**, section **1701**.
- In 1860 the Massachusetts court decided that a warrant directed only to the Sergeant-at-Arms of the United States Senate might not be served by deputy in that State. Volume III, section 1718.
- Should the Sergeant-at-Arms make the return on a subpoena served by his deputy? Volume III, section 1702.
- A discussion distinguishing between the serving of a warrant by deputy and the serving of a subpoena in the same way. Volume **III**, section **1702**.
- Deputies with authority to execute warrants may be appointed by the Sergeant-at-Arms under a standing order of the Senate. Volume VI, section 341.
- While the selection of a deputy to administer the oath is within the Speaker's discretion, he is constrained by custom to appoint a Member of the House and where that is inexpedient designates an official authorized to administer oaths. Volume **VI**, section **14**.
- An exceptional instance wherein the Senate authorized the administration of the oath to a Senator elect by deputy and outside the Senate Chamber. Volume **VI**, section **19**.

#### DERELICTS.

Bills relating to ocean derelicts, lumber rafts, and Hydrographic Office charts have been reported by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4105**.

#### DESERET.

The election case of Almon W. Babbitt, claiming a seat as a Delegate from the so-called State of Deseret in the Thirty-first Congress. Volume **I**, section **407**.

#### DESERTIONS.

A standing order of the House, superseding the existing rule as to Friday evening sessions, provides that the second and fourth Friday of each month shall be devoted to pension bills and bills removing charges of desertion and political disabilities. Volume **IV**, section **3281**.

#### DESIGNATIONS.

- Form of designation of Speaker pro tempore. Volume II, section 1401. Volume VI, sections 268, 269, 272.
- Form of resolution approving designation of Speaker pro tempore. Volume VI, section 278.
- A Speaker pro tempore whose designation was approved by the House was not sworn. Volume **VI**, section **266**.
- The Speaker, about to be absent, asked the approval of the House of his designation of a Speaker pro tempore. Volume **VI**, section **266**.
- The House approved the designation of a Speaker pro tempore as a prerequisite to his signing enrolled bills. Volume VI, section 278.
- A Speaker pro tempore whose designation had received the approval of the House signed enrolled bills. Volume **VI**, section **277**.
- The House having approved the designation of a Speaker pro tempore, the Speaker directed the Clerk to notify the President and the Senate. Volume **VI**, section **266**.
- The House having approved the Speaker's designation of a Speaker pro tempore, the oath was administered and the Clerk was directed to notify the President and the Senate. Volume **VI**, section **280**.
- The Speaker does not always name in open House the Member whom he calls to the chair temporarily during the day's sitting. Volume **II**, section **1379**.
- A Speaker pro tempore sometimes designates another Speaker pro tempore. Volume II, section 1384. Volume VI, section 275.
- Where the Speaker names a Member to preside during the remainder of a day's sitting the Journal properly records the fact. Volume **IV**, sections **2849**, **2850**.
- Instance wherein the House authorized the Speaker to designate a Speaker pro tempore for a term extending beyond the time provided by the rules. Volume **VI**, section **280**.
- The House having agreed to an order for formal sessions on two days only of each week over an extended period, authorized the Speaker to appoint Speakers pro tempore at will during that time. Volume **VI**, section **267**.
- A Member of the minority party is sometimes designated as Speaker pro tempore on formal occasions. Volume IV, section 270.
- Recently it has been the general, though not the universal practice, to designate as Speaker pro tempore during eulogies on a deceased Member, the dean of the State delegation regardless of party affiliation. Volume **VI**, section **265**.
- The President pro tempore of the Senate has general power to designate in writing a Senator to perform the duties of the Chair during his absence. Volume **II**, section **1413**.
- In the Senate the process of designating a President pro tempore for the day's sitting has been the subject of much discussion. Volume II, sections 1414-1416.
- A Senator was designated by resolution to administer the oath to the Presiding Officer, who in turn administered the oath simultaneously to all Senators standing in their places. Volume **VI**, section **516**.

#### **DESIGNATIONS**—Continued.

- In the absence of the Vice President during the election of a President pro tempore of the Senate, a President pro tempore was designated to preside. Volume **VI**, section **281**.
- In case of tempore absence or disability the Clerk designates a Clerk pro tempore. Volume VI, section 25.

Form of designation of a clerk pro tempore. Volume VI, section 26.

Discussion as to what constitutes a compliance with a mandatory law that the designation of the office shall appear "clearly" on the ballot. Volume **II**, section **951**.

#### DESKS.

The desks in the Hall of the House and the various attempts to remove them. Volume **V**, section **7282.** 

# DEVICE.

The State law forbidding a device on the ballot, the words "Republican ticket" were held sufficient to cause its rejection. Volume II, section 954.

# DIAGRAMS.

The insertion of maps and diagrams in the Congressional Record is within the control of the Joint Committee on Printing. Volume **V**, section **7024**.

#### **DIBBLE.**

The prima facie election case of Samuel Dibble, of South Carolina, in the Forty-seventh Congress. Volume I, section 571.

#### DIES NON.

- In the ordinary practice of the House Sunday is regarded as a dies non. Volume **V**, section **7245**. In computing the days of a session the period during which the Congress stands adjourned for more than three days is treated as dies non. Volume **VIII**, section **3368**.
- A session of a committee, adjourned without having secured a quorum, is a dies non, and not to be counted in determining the admissibility of a motion to reconsider. Volume **VIII**, section **2213**.

# **DILATORY PROCEEDINGS.**

- (1) Motions for delay.—Rule relating to.
- (2) Motions for delay.—Early action in relation to.
- (3) Motions for delay.—General decisions as to.
- (4) Motions for delay.—Point of "no quorum."
- (5) Motions for delay.—Use of special orders to prevent.
- (6) Pending a report from the Committee on Rules.
- (7) Pending a motion to suspend the rules.
- (8) Instances of obstruction by.
- (9) During the electoral count.
- (10) In pleadings in an impeachment.

# (1) Motions for Delay.—Rule Relating to.

- No dilatory motion shall be entertained by the Speaker. Volume V, section 5706.
- If apparent that a motion is offered for the purpose of delaying the business of the House it is the duty of the Speaker to rule it out as dilatory without waiting for suggestion from the floor. Volume **VIII**, section **2796**.
- The question as to whether a motion is dilatory is determined within the discretion of the Speaker by the evident motive of the Member presenting it. Volume **VIII**, section **2713**.
- The motive of a Member in offering a motion is a persuasive, though not conclusive, consideration in determining the question as to whether it is dilatory. Volume **VIII**, section **2797**.

# DILATORY PROCEEDINGS—Continued.

- (1) Motions for Delay.—Rule Relating to—Continued.
  - Although circumstances seemed to indicate that a motion had been made for purposes of obstruction, the Speaker inquired as to the motives prompting the motion, and being assured by the proponent that it was offered in good faith, declined to hold it dilatory. Volume **VII**, section **2797.**
  - Where obviously offered for the purpose of delaying considerations the Chair has declined to entertain an amendment. Volume **VIII**, section **2798**.
  - The question of dilatoriness is not necessarily determined by a length of time which has elapsed since the ascertainment of the presence of a quorum, or the character of business intervening, but by the opinion of the Speaker as to whether under the circumstances the motion is made with intent to delay the business of the House. Volume **VIII**, section **2804**.
  - The point of order that a motion is dilatory may be raised in the Committee of the Whole as in the House. Volume **VIII**, section **2800**.
  - Finding of ordinary and proper parliamentary motions used solely for delay and obstruction, Mr. Speaker Reed ruled them out as dilatory, and was sustained on appeal. Volume **V**, section **5713.**
  - Review of the conditions which resulted in the rule empowering the Speaker to decline to recognize for dilatory motions. Volume **V**, section **5706**.
  - When motions or appeals have been made with an evident purpose of obstruction the Speaker, acting under the rule, held them dilatory, either on a point of order being made or without it. Volume **V**, sections **5715–5722**.
  - A motion must be manifestly for delay in order to justify its rejection as dilatory. Volume V, section 5714.
  - The Speaker has declined to entertain debate or appeal on a question as to dilatoriness of a motion. Volume **V**, section **5731**.
  - A rule giving the Speaker power to hold as dilatory certain motions, a resolution condemning his action thereunder was not admitted as a question of privilege. Volume **III**, section **2621**.
  - The right to demand the yeas and nays is a constitutional privilege which may not be denied or abridged and may not be ruled out as dilatory. Volume **VIII**, section **3107**.

#### (2) Motions for Delay.—Early Action in Relation to.

- Instance in 1875 wherein, by suspension of the rules, a rule was adopted that the Speaker should entertain no dilatory motions. Volume **V**, section **6775**.
- The constitutional right of the House to "determine the rules of proceeding" may not be impaired or destroyed by the indefinite repetition of dilatory motions. Volume **V**, sections **5707–5708**.
- The Speaker, during the period when the rules made in order a motion to excuse a Member from voting, held the motion dilatory when applied to votes on adjourning or for a call of the House, since it might be used to prevent adjourning on the procuring of a quorum. Volume **V**, sections **5709–5712**.
- The motion to excuse a Member from voting was a prolific source of obstruction when privileged. Volume **IV**, sections **2900**, **2903**.

#### (3) Motions for Delay.—General Decisions as to.

- Under certain circumstances the motions to reconsider and adjourn and the question of consideration have been held dilatory. Volume **V**, sections **5731–5733**.
- The motion to reconsider has been ruled out as dilatory when manifestly made for purpose or delay. Volume V, section 5735.
- The Speaker has ruled a demand for tellers dilatory when satisfied that it was made only for purposes of delay. Volume **V**, sections **5735**, **5736**.
- A demand for tellers had been held to be dilatory when the vote on a division was so decisive as to preclude possibility of change or error. Volume **VIII**, section **2818**.

## DILATORY PROCEEDINGS—Continued.

- (3) Motions for Delay.—General Decisions as to—Continued.
  - The constitutional right of a Member to demand the yeas and nays may not be overruled as dilatory. Volume **V**, section **5737**.
  - A motion fixing the time of five-minute debate in Committee of the Whole has been ruled out when dilatory. Volume **V**, section **5734**.
  - Amendments changing immaterially the limit of time in a motion to close debate were ruled out as dilatory. Volume **VIII**, section **2817**.
  - The rule making the motions to adjourn, to fix the day to which the House shall adjourn, and for a recess in order at any time was dropped to prevent the continued use of those motions for purposes of obstruction. Volume **V**, section **6740**.
  - The motion to adjourn has been ruled out when dilatory. Volume VIII, section 2813.
  - Repetition of the motion to adjourn when apparently for purposes of obstruction has been held dilatory. Volume **VIII**, section **2814**.
  - A motion that the Committee of the Whole rise has been ruled out when dilatory. Volume VIII, section 2800.
  - A motion to reconsider a yea and nay vote, by which a resolution was agreed to unanimously, has been held to be dilatory. Volume **VIII**, section **2815**.
  - Two motions to recommit offered by a Member having been ruled out of a order, the Speaker recognized him to submit a third motion to recommit when convinced that it was not offered for dilatory purposes. Volume **VIII**, section **2713**.
  - A motion to recommit having been ruled out of order, another motion is in order in good faith, but subsequent recognition to move recommitment is within the discretion of the Speaker and may be denied if dilatory. Volume **VIII**, section **2760**.
  - A motion to lay on the table, which submitted in effect a proposition previously rejected, was held to be dilatory. Volume **VIII**, section **2816**.

## (4) Motions for Delay.—Point of no Quorum.

- The Chair being satisfied that a quorum was present and that a point of no quorum was made for dilatory purposes declined to entertain it. Volume **VIII**, section **2808**.
- The Chair will not hold a point of no quorum dilatory unless repeated when apparent beyond question that a quorum is present. Volume **VIII**, section **2801**.
- The Speaker being satisfied that a quorum was present and that a point of no quorum was made for dilatory purposes, declined to entertain it. Volume **V**, sections **5724**, **5725**.
- The presence of a quorum having been ascertained the Speaker has overruled points of "no quorum" made very soon thereafter. Volume V, sections 5726-5730.
- When convinced that a point of no quorum is made for purposes of obstruction the Speaker has declined to entertain it even after the intervention of business. Volume **VIII**, section **2811**.
- The point of no quorum has been ruled out as dilatory immediately following a roll call or count by the Chair disclosing the presence of a quorum, but the Chair will not so rule unless the presence of a quorum is patent. Volume **VIII**, section **2807**.
- The House having divided following the ascertainment of the presence of a quorum, the Speaker considered that a sufficient transaction of business to warrant the entertainment of a point of no quorum. Volume **VIII**, section **2804**.
- An instance in which brief debate was held by Speaker to be an intervention of business warranting the raising of a second point of no quorum. Volume **VIII**, section **2805**.
- The point of no quorum may not be held dilatory when well taken, and regardless of the fact that a roll call has just disclosed the presence of a quorum, the Speaker will entertain a point of no quorum when manifestly justified. Volume **VIII**, section **2806**.
- In the absence of intervening business, the Speaker declined to entertain a point of no quorum made immediately following a yea-and-nay vote on which a quorum voted. Volume **VIII**, section **2810**.

## DILATORY PROCEEDINGS—Continued.

# (4) Motions for Delay.—Point of no quorum—Continued.

A roll call on a motion to recommit having disclosed the presence of a quorum, a point of no quorum raised for the purpose of securing a roll call on the passage of the bill was held to be dilatory. Volume **VIII**, section **2812**.

# (5) Motions for Delay.—Use of Special Orders to Prevent.

- Special orders are often used to further the consideration of business by preventing dilatory motions, and in such cases the Chair has exercised discretion as to entertaining motions to adjourn, for a recess, and appeals. Volume **IV**, sections **3210–3213**.
- To prevent dilatory tactics the House adopted, under suspension of the rules, a special order for consideration of the articles impeaching President Johnson. Volume **III**, section **2414**.
- A special order prohibiting "debate or intervening motion", it was held that an appeal should be entertained. Volume V, section 6954.

#### (6) Pending a Report From the Committee on Rules.

- Pending consideration of a report from the Committee on Rules the Speaker is forbidden to entertain dilatory motions. Volume **V**, section **5738**.
- A report from the Committee on Rules has a special and high privilege, and one motion to adjourn but no other dilatory motion may be entertained during its consideration. Volume **IV**, section **4621.** Volume **VIII**, section **2260.**
- Construction of the rule permitting one motion to adjourn and thereafter no other dilatory motion pending consideration of a report from the Committee on Rules. Volume V, sections 5740-5742.
- Pending consideration of a report from the Committee on Rules, appeals and the motion to reconsider have been ruled out as dilatory within the meaning of the rule. Volume **V**, section **5739**.

# (7) Pending a Motion to Suspend the Rules.

- Pending a motion to suspend the rules, the Speaker may entertain one motion that the House adjourn, but thereafter no other dilatory motion may be made. Volume **V**, section **5743**.
- A motion to suspend the rules having been entertained and one motion to adjourn having been voted on, another motion to adjourn may not be made unless the failure of a quorum be demonstrated. Volume **V**, section **5744**.
- When a quorum fails on a vote to second a motion to suspend the rules, a second motion to adjourn is not considered a dilatory motion within the prohibition of the rule. Volume V, sections 5745, 5746.
- Pending consideration of a motion to suspend the rules a motion for a recess was held to be such dilatory motion as is forbidden by the rule. Volume **V**, sections **5748–5751**.
- There being no doubt of the presence of a quorum, a motion for a call of the House was held to be such dilatory motion as the rule forbids pending consideration of a motion to suspend the rules. Volume **V**, section **5747**.

#### (8) Instances of Obstruction by.

- Illustrations of the former practices of obstruction by breaking a quorum and by dilatory motions. Volume **IV**, sections **2898–2903**.
- Instance of prolonged obstruction by the repetition of motions and the multiplication of roll calls. Volume **V**, section **5709**.
- An instance where the power of obstruction by dilatory motions was used to compel a direct vote on an issue. Volume **III**, section **2407**.
- Instance of prolonged dilatory proceeding in the House. Volume V, section 6738.
- Instance of obstruction on an election case which forced a compromise as to another matter of legislation. Volume **II**, section **999**.
- Instance wherein final action in an election case was prevented by obstruction. Volume II, section 1017.

## **DILATORY PROCEEDINGS**—Continued.

## (8) Instances of Obstruction by—Continued.

- Instance wherein the minority party in the course of obstruction left the Hall in a body Volume II, section 1034.
- Since 1879 the Clerk in calling the roll has called Members by their surnames, with the prefix "Mr.," instead of calling the full names. Volume **V**, section **6047**.

# (9) During the Electoral Count.

During the electoral count of 1877, when the proceedings were prescribed by law, the Speaker ruled that a motion interfering with the promptness of those proceedings was dilatory. Volume III, section 1955.

# (10) In Pleadings in an Impeachment.

- The Senate, having assumed jurisdiction in the Belknap impeachment, declined to permit the respondent to plead further, but gave leave to answer the articles. Volume III, section 2123. The extent of dilatory pleadings in the Belknap trial was commented on as an innovation on
- American and English precedents. Volume III, section 2123.

## DINGLEY, NELSON, Jr., of Maine, Chairman.

The ceremonies of the state funeral of Nelson Dingley. Volume V, section 7153.

Decisions on questions of order relating to-

Amendments not germane. Volume V, section 5881. Committee of the Whole. Volume IV, sections 4724, 4776.

Limitations on appropriations. Volume IV, section 3936.

# **DIPLOMATIC AFFAIRS.**

- (1) General authority of the House as to.
- (2) Inquiries as to.
- (3) Declarations and communications.
- (4) Appropriations for Salaries, etc., of diplomatic representatives.

# (1) General Authority of the House as to.

- The power of the President to appoint diplomatic representatives to foreign governments and to determine their rank is derived from the Constitution and may not be circumscribed by statutory enactments. Volume **VII**, section **1248**.
- The House has usually had a voice in the recognition of the independence of a foreign nation when such recognition has affected relations with another power. Volume II, sections 1541-1544.
- The House has declared its "constitutional right to an authoritative voice in declaring and prescribing the foreign policy of the United States as well as in the recognition of new powers as in other matters." Volume **II**, section **1539**.
- In 1811 the House originated and the Senate agreed to a resolution declaring the attitude of the United States on a question of foreign policy. Volume **II**, section **1538**.
- In 1825 the House, after long discussion, declined to make a declaration of policy or give express approval of a diplomatic service instituted by the President. Volume **II**, sections **1546**, **1547**.
- In 1825 the House, after long debate, made an unconditional appropriation for the expenses of the ministers to the Panama congress. Volume **II**, sections **1546**, **1547**.
- Discussion as to the right of the House to withhold an appropriation to pay the expenses of diplomatic agents appointed by the Executive. Volume **II**, sections **1546**, **1547**.
- An authorization or diplomatic relations with a foreign nation originated in the House in 1882. Volume II, section 1549.
- While not questioning the right of the House to decline to appropriate for a diplomatic office, President Grant protested against its assumption that it might give directions as to that service. Volume **II**, section **1548**.

## INDEX-DIGEST

## DIPLOMATIC AFFAIRS—Continued.

- (1) General Authority of the House as to—Continued.
  - The House sometimes requests the Executive to negotiate a treaty, although the propriety of the act has been questioned. Volume II, sections 1514–1517.
  - In 1796 the House affirmed that when a treaty related to subjects within the power of Congress it was the constitutional duty of the House to deliberate on the expediency of carrying such treaty into effect. Volume **II**, section **1509**.
  - In 1816 the House, after discussion with the Senate, maintained its position that a treaty must depend on a law of Congress for its execution as to such stipulations as relate to subjects constitutionally intrusted to Congress. Volume **II**, section **1506**.
  - In 1820 the House considered, but without results, its constitutional right to a voice in any treaty ceding territory. Volume **II**, section **1507**.
  - In 1868, after discussion with the Senate, the House's assertion of right to a voice in carrying out the stipulations of certain treaties was conceded in a modified form. Volume **II**, sections **1508**.

#### (2) Inquiries as to.

- Resolutions of inquiry addressed to the President have usually contained the clause "if not incompatible with the public interest," especially when on the subject of diplomatic affairs. Volume III, sections 1896-1901.
- President Washington, in 1796, declined the request of the House that he transmit the correspondence relating to the recently ratified treaty with Great Britain. Volume **II**, section **1509**.
- In 1822 the House called generally and specifically for papers relating to the treaty of Ghent, and obtained them, although the Executive advised against their publication. Volume **II**, sections **1512**, **1513**.
- In 1848 President Polk declined on constitutional grounds to honor the unconditional request of the House for a copy of the instructions to the minister sent to negotiate a treaty with Mexico. Volume **II**, sections **1518**, **1519**.
- In 1846 President Polk, for reasons of public policy, declined to inform the House as to expenditures from the secret, or contingent, fund of the State Department. Volume **II**, section **1561**.

## (3) Declarations and Communications.

- The Congress, by joint resolution, expressed its abhorrence of massacres reported in a foreign nation. Volume II, section 1560.
- Congratulations of the House on the adoption of a republican form of government by Brazil. Volume II, section 1550.
- Resolutions originating in the House and making an exchange of compliments with certain republics were disapproved by President Grant as infringing on Executive prerogative. Volume **II**, section **1556**.
- Instance wherein a foreign executive declined to communicate to the legislative assembly of the nation certain resolutions of the House of Representatives. Volume **V**, section **7221**.

#### (4) Appropriations for Salaries, etc., of Diplomatic Representatives.

- A statute prohibiting the creation of new ambassadorships except by act of Congress is in contravention of the President's constitutional prerogatives and will not support a point of order against an appropriation for the salary of an ambassadorship not created by act of Congress but appointed by the President and confirmed by the Senate. Volume **VII**, section **1248**.
- Where the President has appointed a diplomatic representative and the appointment has been approved by the Senate, a point of order does not lie against an appropriation for the salary of such representative unless the rate of pay has been otherwise fixed by law. Volume **VII**, section **1248**.

#### DIPLOMATIC AFFAIRS—Continued.

# (4) Appropriations for Salaries, etc., of Diplomatic Representatives-Continued.

- In the absence of an actual appointment by the President, or of confirmation of such appointment by the Senate, an appropriation for the salary of a minister to a country to which a statute authorizes the appointment of an ambassador is subject to a point of order. Volume **VII**, section **1248**.
- The President, at will, may raise a legation to an embassy or reduce an embassy to a legation, any statute to the contrary notwithstanding, and where the President has made such change and followed it with an appointment which has been approved by the Senate, an appropriation for the salary of the appointee is in order unless the rate of pay is in contravention of law. Volume **VII**, section **1248**.
- Where a statute authorizes a diplomatic mission to a designated government it is in order to appropriate for the salary of diplomatic officers thereto prior to their appointment by the President. Volume **VII**, section **1248**.
- An appropriation for transportation and subsistence of diplomatic and consular officers en route to and from their posts was held to be in order on an appropriation bill. Volume **VII**, section **1251**.
- While estimates by Secretary of State of appropriations for acquisition of sites and buildings for diplomatic and consular establishments are provided for by law, the submission of such estimate is not a condition precedent to appropriation by Congress, and an appropriation for which no estimate had been made was held to be in order on an appropriation bill. Volume **VII**, section **1255**.

#### DIPLOMATIC CORPS.

- The Speaker is required to set aside a portion of the west gallery for the use of the President, members of his Cabinet, justices of the Supreme Court, and foreign ministers and suites, and their respective families. Volume **V**, sections **7302**.
- Ministers from foreign governments and governors of States (but not of Territories) have the privilege of the floor. Volume **V**, section **7283**.
- Question raised as to the reception and seating of the diplomatic corps at ceremonies in the Hall of the House (footnote). Volume **V**, section **7180**.
- A protest by the minister of a foreign power against proposed action of the House was held to be an invasion of privilege. Volume II, section 1592.

# DIRECTORY, CITY.

- The reports of a census taken for a city directory, produced from the archives of the city and proven by the takers, were admitted as prima facie evidence as to qualifications of voters. Volume **I**, section **843**.
- Instance wherein the city directory and a canvass by means of registered letters was accepted to discredit a registration. Volume **II**, section **1128**.

## DIRECTORY, CONGRESSIONAL.

- The Congressional Directory is compiled under direction of the Joint Committee on Printing. Volume V, section 7342.
- An alleged error in the Congressional Directory relating to the representation of a district in the next Congress does not present a question of privilege. Volume **III**, section **2619**.
- The Biographical Congressional Directory is compiled at irregular intervals under special authorization. Volume **VIII**, section **3676**.

#### **DIRECTORY LAWS. See "Elections of Representatives."**

# DISABILITIES.

- By the fourteenth amendment one who, having previously taken an oath as an officer of the Government to support the Constitution, has engaged in rebellion is disqualified as a Member until the disability be removed. Volume **I**, section **454**.
- For persons whose disabilities had been removed the oath of July 2, 1862, was modified by the act of July 11, 1868. Volume **I**, section **455**.

#### **DISABILITIES**—Continued.

- A bill removing the disabilities of a Member-elect and modifying the test oath for his benefit was passed by a two-thirds vote. Volume **I**, section **455**.
- A Member-elect who had not been disloyal, but who could not truthfully take the oath of July 2, 1862, was not sworn until he had been relieved of his disabilities by law. Volume I, section 455.
- A standing order of the House, superseding the existing rule as to Friday evening sessions, provides that the second and fourth Fridays of each month shall be devoted to pension bills and bills removing charges of desertion and political disabilities. Volume **IV**, section **3281**.
- Bills for the removal of political disabilities have been within the jurisdiction of the Committee on the Judiciary. Volume **IV**, section **4058**.

# **DISAGREE, MOTION TO.**

- (1) Nature, precedence, and effect.
- (2) Relation to motion to ask a conference.

# (1) Nature, Precedence, and Effect.

- One House may agree outright in an amendment of the other, may agree with an amendment, or may disagree outright. Volume **V**, section **6163**.
- The parliamentary law governing the precedence and effect of the motions to agree, disagree, recede insist, and adhere. Volume V, section 6164.
- The motion to agree or concur should be put in the affirmative and not the negative form. Volume **V**, section **6166**.
- As to the motions to agree or disagree, the affirmative of one is equivalent to the negative of the other. Volume **V**, section **6164**.
- A negative vote on a motion to disagree was held equivalent to an affirmative vote to agree. Volume **V**, section **6167**.
- The Committee of the Whole having recommended disagreement to a Senate amendment and the House having negatived a motion to concur in the recommendation, it was held that the House had agreed to the amendment. Volume **V**, section **6168**.
- The motion to amend an amendment of the other House has precedence of the motion to agree or disagree. Volume **V**, sections **6164**, **6169–6171**.

## (2) Relation to Motion to Ask a Conference.

- The motion to ask a conference is distinct from motions to agree or disagree to Senate amendments. Volume **V**, section **6268**.
- It is so usual in later practice for the House disagreeing to an amendment of the other to ask a conference that an omission so to do caused a question. Volume **V**, section **6273**.
- The House may disagree to certain Senate amendments to a bill, agree to others with amendment, and ask a conference only on the disagreement, leaving to the Senate to agree or disagree to the amendments to Senate amendments. Volume **V**, section **6287**.
- The Senate having disagreed to an amendment of the House and the House having insisted, the Senate adhered, whereupon the House for the first time asked a conference, which was granted. Volume **V**, section **6309**.

# **DISAGREEMENT.** See also "Conferences."

- (1) Of the two Houses as to adjournment.
- (2) Of the two Houses as to a bill.—Effect of.
- (3) Of the two Houses as to a bill.—Adherence.
- (4) Of the two Houses as to a bill.—Privileged status.
- (5) Of the two Houses as to a bill.—In relation to motions.

# (1) Of the Two Houses as to Adjournment.

When the two Houses disagree as to Adjournment, the President may adjourn them. Volume V, section 6672.

#### DISAGREEMENT—Continued.

#### (2) Of the Two Houses as to a Bill.—Effect of.

- The test of disagreement is the ordering of conferees; when both Houses have ordered conferees they are in disagreement. Volume **VIII**, section **3232**.
- The stage or disagreement between the two Houses is reached when one informs the other of disagreement. Volume VI, section 756.
- The inability of the two Houses to agree on even the slightest amendment to a bill causes the loss of the bill. Volume **V**, sections **6233–6240**.
- Instance of prolonged disagreement resulting in the loss of a bill. Volume **V**, sections **6324**, **6325**. When the House disagrees to a Senate amendment after amending it, the adopted amendment is of no effect. Volume **V**, section **6169**.

#### (3) Of the Two Houses as to a Bill.—Adherence.

- An adherence by both Houses to disagreement over amendments causes a bill to fail. Volume V, section 6163.
- The House may recede from its disagreement to certain amendments and adhere to it as to others. Volume **V**, section **6229**.

An instance of immediate adherence to a first disagreement. Volume V, section 6303.

#### (4) Of the Two Houses as to a Bill.—Privileged Status.

- A bill with amendments of the other House is privileged after the stage of disagreement has been reached. Volume IV, sections 3149, 3150. Volume VI, section 756. Volume VIII, section 3194.
- The Senate having requested the return of a bill which, with amendments, had reached the stage of disagreement, a motion to discharge the House committee and return the bill was treated as privileged. Volume **IV**, section **3475**.

# (5) Of the Two Houses as to a Bill.—In Relation to Motions.

- The motion to concur in a Senate amendment takes precedence of the motion to disagree. Volume VIII, section 3179.
- The stage of disagreement having been reached, that motion which tends most quickly to bring the Houses into agreement is preferential. Volume **VIII**, section **3204**.
- The stage of disagreement having been reached, the motion to recede and concur has precedence over the motion to refer. Volume **VIII**, section **3259**.
- A motion to insist on disagreement to a Senate amendment yields to a motion to agree and is not acted on in event of rejection of the latter motion. Volume **VIII**, section **3183**.
- In the consideration of Senate amendments to a House bill the motion to concur takes precedence over the motion to disagree further. Volume **VIII**, section **3204**.
- A motion to recede and concur in a Senate amendment takes precedence of a motion to insist further on disagreement to the Senate amendment. Volume **VIII**, section **3205**.
- The motion to recede from disagreement and concur in a Senate amendment has precedence of a motion from disagreement and concur in a Senate has precedence of a motion to insist further, but a member by offering such motion may not deprive the member-in-charge of the floor. Volume **VIII**, section **3193**.
- The stage of disagreement having been reached, the motion to recede and concur takes precedence of the motion to recede and concur with an amendment. Volume **VIII**, section **3198**.
- The stage of disagreement not being reached, the motion to concur in an amendment of the other House with an amendment has precedence of the simple motion to concur, but, the stage of disagreement having been reached, the motion to recede and concur taken precedence of the motion to recede and concur with an amendment. Volume **VIII**, section **3202**.
- A negative vote on a motion to concur in a Senate amendment was held equivalent to an affirmative vote to disagree. Volume **VIII**, section **3178**.
- A negative vote on the motion to concur is tantamount to a vote to nonconcur and disposes of Senate amendments without further motion. Volume **VIII**, section **3179**.

#### DISAGREEMENT—Continued.

- (5) Of the Two Houses as to a Bill.-In Relation to Motions-Continued.
  - The rejection of a motion to recede from disagreement to a Senate amendment and concur therein is equivalent to further disagreement to the amendment. Volume **VIII**, section **3195**.
  - Before the stage of disagreement is reached the motion to concur with an amendment is not divisible. Volume **VIII**, section **3176**.
  - In the Committee of the Whole, as in the House, a negative vote on the motion to concur is equivalent to an affirmative vote to disagree. Volume **VIII**, section **3182**.
  - The previous question having been ordered on the report of the Committee of the Whole recommending disagreement to Senate amendments, the preferential motion to concur was held not to be in order. Volume **VIII**, section **3211**.
  - The stage of disagreement having been reached, the motion to insist has precedence of the motion to refer. Volume **V**, section **6225**.
  - The House having receded from its disagreement to Senate amendments they are open to amendment precisely as before the original disagreement. Volume **V**, sections **6212–6214**.

# DISBURSEMENTS.

- The Clerk keeps account of disbursement of the contingent fund and the stationery accounts of Members. Volume I, section 251.
- Reference to President's protest against assumption by the House of the right to designate the officers who should disburse appropriations (footnote). Volume **IV**, section **4032**.
- Propositions relating to the convenience of Members of the House, as the installation of elevators, were held to belong to the jurisdiction of the Committee on Accounts, and privileged for report at any time in connection with disbursements from the contingent fund. Volume **VIII**, section **2301**.
- Legislative propositions relating to subjects within the jurisdiction of other committees are not privileged when reported by the Committee on Accounts because involving disbursements from the contingent fund. Volume **VIII**, section **2300**.

#### DISCHARGE.

- (1) Of a standing or select committee.—Motion not generally privileged.
- (2) Of a standing or select committee.—As to privileged matters generally.
- (3) Of a standing or select committee.—Resolutions of inquiry.
- (4) Of a standing or select committee.—Filing and signing of motion under new rule.
- (5) Of a standing or select committee.—Reference to calendar and calling up in House under new rule.
- (6) Of a standing or select committee.—Consideration in House under new rule.
- (7) Of a Committee of the Whole.
- (8) Motions to discharge a committee.
- (9) Of the managers of a conference.
- (10) Of witnesses.
- (1) Of a Standing or Select Committee.—Motion Not Generally Privileged.
  - A motion to discharge a committee from the consideration of an ordinary legislative proposition is not privileged. Volume **IV**, section **4693**. Volume **VIII**, section **2316**.
  - In the Senate a motion to discharge a committee may be made and considered in the regular order (footnote). Volume **IV**, section **4693**.
  - The House has declined to give privilege to a motion to discharge a committee from the consideration of an ordinary matter of legislation. Volume **IV**, section **3533**.
  - A motion directing a committee of the House to report a matter before them is not in order, such motion having no privileged place in the order of business. Volume **IV**, section **4692**.
  - The House, but not the Committee of the Whole, may by unanimous consent discharge a standing committee from the consideration of a bill. Volume **IV**, section **4697**.

#### DISCHARGE—Continued.

- (1) Of a Standing or Select Committee.—Motion Not Generally Privileged—Continued.
  - The Committee on Rules may report a resolution for the consideration of a bill, even though the effect be to discharge a committee and bring before the House a bill not yet reported. Volume **V**, section **6771**.
  - Form of special order discharging committee from further consideration of House bill with Senate amendments and asking conference. Volume **VIII**, section **821**.
  - Form of special order discharging committee from consideration in Committee of the Whole. Volume **VII**, section **819**.
  - Form of special order discharging committee from consideration of bill with Senate amendments and providing for conference. Volume **VII**, section **820**.
  - A motion to suspend the rules may include in its provisions both the discharge of a committee from the consideration of a bill and the final passage of it. Volume **V**, section **6850**.
  - On the failure of a quorum in a vote by tellers on seconding the old motion to discharge a committee the Chair directed a call of the House under the rule. Volume **VI**, section **707**.
  - It is not in order to discharge a committee from consideration of a bill and return the bill to the Speaker's table. Volume **VII**, section **1818**.
  - While the motion to discharge a committee is not debatable, the motion to discharge a committee and pass a measure before them is subject to debate if undivided. Volume VI, section 409.
  - A motion to take up a bill, from the consideration of which a committee has been discharged, under the former rule, being rejected, the motion was held not to be again in order on the same Monday, but to retain its privilege, and be admissible on a subsequent first or third Monday. Volume **VII**, section **1022**.
  - A standing committee, unlike a select committee, is not discharged from consideration of a subject within its jurisdiction by reason of having reported thereon. Volume **VIII**, section **2311**.
  - A select committee appointed to consider the propriety of remarks delivered in the House reported that they contained no language in violation of the privileges of debate, and asked to be discharged. Volume **VIII**, section **2499**.

## (2) Of a Standing or Select Committee.—As to Privileged Matters Generally.

- It is in order to move to discharge a committee from the consideration of a proposition involving a question of privilege. Volume **III**, section **2709**.
- Motions to discharge committees from consideration of questions privileged under the Constitution, as the right of a Member to his seat or the right to consider a vetoed bill, frequently have been held in order. Volume **VIII**, section **2316**.
- A motion to discharge a committee from the consideration of a contested-election case presents a question of the highest privilege. Volume **III**, section **2585**.
- An Elections Committee having reported as to one feature of a contest, the House discharged the committee from further consideration of that portion of the case. Volume **I**, section **622**.
- Contestant failing to take testimony within time provided by law, the House discharged the committee from further consideration of the case. Volume VI, section 164.
- A request of the Senate for the return of a bill, no error being alleged, does not make in order a motion in the House to discharge the committee having possession of the bill. Volume **IV**, section **4694**.
- The Senate having requested the return of a bill which, with amendments, had reached the stage of disagreement, a motion to discharge the House committee and return the bill was treated as privileged. Volume **IV**, section **3475**.

#### DISCHARGE—Continued.

- (3) Of a Standing or Select Committee.—Resolutions of Inquiry.
  - A resolution of inquiry not being reported back within one week, a motion to discharge the committee from the consideration of it presents a privileged question. Volume **III**, sections **1866– 1870**.
  - A committee not having reported a resolution of inquiry within the time fixed by the rule, the House may reach the resolution only by a motion to discharge the committee from its consideration. Volume **III**, section **1865**.
  - At the expiration of a week a motion to discharge a committee from the consideration of a resolution of inquiry is privileged, although the resolution may have been delayed in reaching the committee. Volume **III**, section **1871**.
  - The week's time required to make a resolution of inquiry privileged is seven days, exclusive of either the first or last day. Volume **III**, sections **1858**, **1859**.
  - The motion to discharge a committee from further consideration of a resolution of inquiry is not privileged after its report to the House. Volume **VI**, section **405**.
  - The motion to discharge a committee from the consideration of a resolution of inquiry is not debatable. Volume **III**, section **1868**. Volume **VI**, section **415**. Volume **VIII**, section **2651**.
  - The motion to discharge a committee is not debatable, and the proposition to lay on the table a motion to discharge a committee from the consideration of a resolution of inquiry is in order and takes precedence even though the proponent of that motion demands the floor. Volume **VI**, section **415**.
  - The motion to discharge a committee from the consideration of a resolution of inquiry is not debatable, but the motion having been agreed to, the resolution is before the House and subject to debate under the hour rule. Volume VI, section 417.
  - A committee having been discharged from the further consideration of a resolution of inquiry, debate is in order under the hour rule unless the previous question is ordered. Volume VI, section 416.
- (4) Of a Standing or Select Committee.—Filing and Signing of Motions Under the New Rule. Form and history of Section 4 of Rule XXVII. Volume VII, section 1007.
  - Any Member may file with the Clerk a motion to discharge a committee from the consideration of a public bill referred 30 days prior. Volume **VII**, section **1007**.
  - Motions to discharge committees are filed with the Clerk and are not presented from the floor. Volume VII, section 1008.
  - A motion may also be filed to discharge the Committee on Rules from the consideration of special orders referred to that committee seven days prior. Volume **VII**, section **1007**.
  - The time required after reference to calendar before motion to discharge may be presented does not begin to run until committee is appointed and organized. Volume **VII**, section **1019**.
  - Those filing motions to discharge committees may notify members either from the floor or by letter. Volume **VII**, section **1008**.
  - Members sign motions to discharge committees at the Clerk's desk during the session of the House and not elsewhere. Volume **VII**, sections **1008**, **1009**.
  - A motion to discharge a committee from the consideration of a bill applies to the bill as referred to the committee and not as it may have been amended in the committee. Volume **VII**, section **1015**.
  - The rule providing for motions to discharge committees does not authorize signature of such motions by proxy. Volume **VII**, section **1014**.
  - Form of resolution providing for consideration of a bill taken from the Committee on Rules under motion to discharge and providing for consideration of a bill adversely reported by the committee to which it was referred. Volume **VII**, section **1012**.

#### DISCHARGE—Continued.

# (5) Of a Standing or Select Committee.—Reference to Calendar and Calling up in House Under New Rule.

- When a majority of the membership of the House has signed a motion it is entered on the Journal and referred to the Calendar of Motions to discharge committees. Volume **VII**, section **1007**.
- Signatures to a motion to discharge committees are not made public until the requisite number have signed and the motion appears in the Journal and Record. Volume VII, section 1008.
- After the motion has been on the calendar seven days any signer may call it up for consideration on second or fourth Mondays and the House proceeds to its consideration; if agreed to, any Member may move the immediate consideration of the bill which shall remain the unfinished business until disposed of. Volume **VII**, section **1007**.
- On the second and fourth Mondays motions to discharge committees conforming to the requirements of the rule are privileged and take precedence of business merely privileged under the general rules of the House. Volume **VII**, section **1011**.
- Recognition to call up motions from the Discharge Calendar is granted in the order in which entered on the calendar. Volume **VII**, section **1018**.
- When called up under the rule a motion to discharge a committee is of the highest privilege and the Speaker declines to recognize for any matter not directly related to the proceedings. Volume **VII**, section **1010**.
- The motion to discharge a committee has been held to take precedence of a motion to suspend the rules. Volume **VII**, section **1018**.
- The House (overruling the Speaker) held the motion discharging a committee from the consideration of a bill to be of higher privilege on suspension day than the motion to resolve into Committee of the Whole for the consideration of revenue or appropriation bills. Volume **VII**, section **1016**.
- Except in sessions ending by law, business admissible on the last six days of a session is not in order until the concurrent resolution providing for adjournment has passed both Houses. Volume **VII**, section **1022**.
- Bills called up under motions to discharge committees from their further consideration are ready by title only. Volume **VII**, section **1019**.

# (6) Of a Standing Select Committee.—Consideration in House Under New Rule.

- The House having discharged a committee under the former rule, it was held that the proper motion for consideration was, if a House Calendar bill, that the House proceed to immediate consideration; if a Union Calendar bill, that the House resolve into Committee of the Whole to consider the bill. Volume **VII**, section **1021**.
- The House having agreed to a motion to discharge a committee from further consideration of a resolution, the proponent of the motion was recognized to debate the resolution. Volume **VI**, section **417**.
- A motion to discharge a committee having been agreed to, its proponents are entitled to prior recognition in debate and for allowable motions to expedite consideration. Volume **VII**, section **1012.**
- If a motion to discharge the Committee on Rules prevails the House immediately votes on the adoption of the special order and if decided in the affirmative proceeds at once to its execution. Volume **VII**, section **1007**.
- Debate on the motion to discharge a committee is limited by the rule and the Speaker is constrained to deny recognition for requests to extend the time. Volume VII, section 1010.
- The proponents of a motion to discharge a committee are entitled to open and close debate thereon. Volume VII, section 1010a.
- Division of the time for debate under the rule is in accordance with the attitude of Members on the pending motion and party lines are not recognized. Volume **VII**, section **1010**.
- A member calling up a bill from the Discharge Calendar is precluded from making a point of order against it. Volume **VII**, section **1020**.

#### DISCHARGE—Continued.

## (6) Of a Standing or Select Committee.—Consideration in House Under New Rule.— Continued.

- Inasmuch as the inhibition provided in section 4 of Rule XXI applies to appropriations and not to acts of reporting, motions to discharge nonappropriating committees from consideration of bills carrying appropriations are not by reason of such appropriations subject to points of order. Volume **VII**, section **2144**.
- Bills taken up for consideration from the discharge calendar are not subject to the prohibition provided by section 2 of Rule XXI interdicting consideration of appropriations not reported by the Committee on Appropriations. Volume **VII**, section **1019a**.
- The requirement that a bill be considered in Committee of the Whole is not waived by the fact that the standing committee having jurisdiction has been discharged from consideration, and the bill is not on the calendar. Volume **VII**, section **1021**.
- After any perfected motion to discharge has been acted on, no motion to discharge committees from the consideration of the same or any similar measure shall be considered that session and any others which may have been filed shall be stricken from the calendar. Volume **VII**, section **1007**.
- A bill to amend the Volstead Act by providing for the sale and taxation of beer was held not to be a bill "substantially the same" within the purview of section 4 of Rule XXVII as a resolution proposing the repeal of the eighteenth amendment. Volume **VII**, section **1013**.

#### (7) Of a Committee of the Whole.

- A motion to discharge the Committee of the Whole from the consideration of a matter committed to it is not privileged as against a demand for the regular order. Volume **IV**, section **4917**.
- The motion to discharge a Committee of the Whole was frequently in use until the necessary adherence to an order of business destroyed its privileged character. Volume **IV**, sections **4918–4921**.
- When the Committee of the Whole is discharged from the consideration of a bill the House, in lieu of a report from the Chairman, accepts the minutes of the Clerk as evidence of amendments agreed to. Volume **IV**, section **4922**.
- Under a practice now obsolete the defeat of the motion granting leave to the Committee of the Whole to sit again discharged the committee (footnote). Volume **IV**, section **4921**.
- When a bill in Committee of the Whole is made a special order for a certain date without specifying as to consideration in Committee of the Whole, the effect of the order is to discharge the committee and bring the bill into the House for consideration. Volume **IV**, section **3216**.

#### (8) Motions to Discharge a Committee.

It is in order to lay on the table a motion to discharge a committee. Volume V, section 5407.

- A motion to discharge a committee from the consideration of a matter, when in order, is not debatable. Volume **IV**, section **4695**.
- On a motion to discharge a committee the merits of the main question may not be debated. Volume IV, section 4696.
- The question of consideration may not be demanded against a motion to discharge a committee. Volume **V**, section **4977**.

#### (9) Of the Managers of a Conference.

In the House the discharge of conferees from the subject committed to them is effected by an order reported from the Committee on Rules and agreed to by the House. Volume **V**, section **6526**. Form of special order for discharging managers of a conference and disposing of amendments in dispute. Volume **V**, section **6526**.

While a conference is in progress the House which asks it may alone discharge the conferee, and, having possession of the papers, may act on the amendments in disagreement. Volume **V**, sections **6526**, **6527**.

#### DISCHARGE—Continued.

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# (9) Of the Managers of a Conference—Continued.

- Where the conference was asked by the House, may the Senate, by a motion to discharge its conferees, get possession of the bill and papers. Volume **V**, section **6529**.
- A conference report being presented for printing merely, and the original papers being in "possession of the other House," a motion to discharge the conferees was held not to be privileged. Volume **V**, section **6528**.
- Where a conference report has been made and acted on in one House, and the managers of that House have thereby been discharged, the other House is precluded thereby from recommitting the report to the managers. Volume **V**, sections **6551–6553**.
- Where the House had acted on a conference report, thereby discharging its conferees, the Senate being unable to comply with its rule recommitting invalidated conference reports to committees of conference, requested further conference without taking further action on the amendments in disagreement. Volume **VIII**, section **3279**.
- Conferees reporting inability to agree are thereby discharged and if a new conference is ordered conferees must again be appointed and new instructions are in order. Volume **VIII**, section **3240**.
- Conferees failing to report within 20 calendar days after appointment may be instructed or discharged, and motions to instruct, or to discharge and appoint successors, are of the highest privilege. Volume **VIII**, section **3225**.
- During the last six days of a session motions to instruct or discharge are privileged if conferees fail to report within 36 hours after appointment. Volume **VIII**, section **3225**.

## (10) Of Witnesses.

- A contumacious witness having given a respectful and sufficient answer at the bar of the House, was ordered to be discharged. Volume III, section 1670.
- Form of discharge issued to a witness before the House committee which investigated the impeachment charges against William Blount. Volume **III**, section **2040**.
- In an impeachment trial the discharge of witnesses is determined by the Senate sometimes in conformity with the consent of the parties. Volume **III**, section **2354**.
- In the Belknap trial the witnesses were discharged before the final arguments. Volume **III**, section **2465**.
- It is assumed that the Senate will deal with a witness in accordance with recognized rules and discharge him from custody upon proper assurance that he will appear to testify when required. Volume **VI**, section **349**.

## DISCREPANCY.

No fraud being shown a poll is not rejected because the ballot box does not contain as many votes as are proven by oath of voters. Volume **I**, section **801**.

#### DISEASE.

- Subjects relating to health, spread of leprosy and other contagious diseases, international congress of hygiene, etc., have been considered by the Committee on Interstate and Foreign Commerce. Volume **IV**, section **4111**.
- The importation and interstate transportation of trees, shrubs, and other nursery stock, quarantine regulations against insect pests and plant diseases, and the establishment of a national arboretum are subjects within the jurisdiction of the Committee on Agriculture. Volume **VII**, section **1863**.
- The animal industry, inspection of live stock and meat products, and diseases of animals are subjects within the jurisdiction of the Committee on Agriculture. Volume **IV**, section **4154**.

#### DISMISSAL.

- (1) Of an officer of the House or Senate.
- (2) Of an election contest.

#### DISMISSAL-Continued.

#### (1) Of an Officer of the House or Senate.

- The House, by resolution, dismissed its Clerk, who had been found guilty of misappropriation of public funds. Volume I, section 287.
- It being alleged that the Clerk was guilty of official misconduct a resolution removing him from office was presented and entertained. Volume **I**, section **286**.
- Because of the misconduct of the incumbent the office of Doorkeeper has been declared vacant and the duties have devolved upon the Sergeant-at-Arms. Volume **I**, sections **288**, **289**.
- The resignation of the Postmaster was laid before the House while a resolution of dismissal was pending, and was disregarded. Volume **I**, section **292**.
- Charges against the Postmaster being sustained his office was declared vacant and his assistant was directed to perform the duties temporarily. Volume **I**, section **292**.
- The Senate having dismissed its Sergeant at Arms for cause, declined to take further punitive action. Volume VI, section 37.

# (2) Of an Election Contest.

- The contestant having failed to respond to a notice to appear the House dismissed the case. Volume I, section 751.
- A contestant having failed to file the brief required by law, the Elections Committee notified him to appear and show cause why his case should not be dismissed. Volume **I**, section **751**.
- A contestant having failed to prosecute his case according to law or to take testimony, the House dismissed the contest. Volume I, section **750**.
- Contestant having failed to serve proper notice of contest upon contestee, the case was dismissed. Volume VI, sections 101, 175.

## DISNEY.

The Oklahoma election case of O'Connor v. Disney, in the Seventy-second Congress. Volume VI, section 189.

# **DISORDER.** See also "Debate."

- The Speaker may cause the galleries to be cleared in case of disorder therein. Volume II, section 1343.
- The Chairman of the Committee of the Whole may cause the galleries or lobby to be cleared in case of disturbance or disorderly conduct therein. Volume **IV**, section **4704**.
- Before the power was given by rule it was decided that the Committee of the Whole had no power to preserve order in the galleries. Volume **V**, section **7303**.
- The Speaker having declined to order the galleries to be cleared, a motion to effect that purpose was offered from the floor and entertained. Volume II, section 1353.
- Rigid enforcement of the rule relating to disturbance in the galleries. Volume II, section 1352.
- A spectator in the gallery having created disturbance, the Speaker ordered his arrest. Volume II, section 1605.
- To obviate the necessity of clearing the galleries the Senate authorized the Sergeant-at-Arms to arrest any person disturbing the proceedings. Volume **V**, section **7311**.
- Disorder occurring in the galleries during the Johnson trial, they were cleared. Volume III, section 2434.
- A spectator in the Senate gallery having addressed remarks to the floor, the Vice President directed the Doorkeeper to remove him. Volume **VI**, section **200**.
- A point of order being raised against an interruption from the galleries the Speaker admonished the galleries. Volume VI, section 259.

#### **DISPENSING WITH CALL.**

- On a call of the House the roll call may not be interrupted by a motion to dispense with further proceedings under the call. Volume **IV**, section **2992**.
- The motion to adjourn takes precedence of a motion to dispense with further proceedings under a call of the House. Volume **VIII**, section **2643**.
- A motion to dispense with further proceedings under a call of the House was not entertained in the absence of a quorum. Volume **VI**, section **689**.
- On discovery of error in announcing the presence of a quorum on a call of the House, a motion to dispense with further proceedings under the call was vacated by unanimous consent and the call resumed. Volume **VI**, section **713**.

# DISPOSITION OF EXECUTIVE PAPERS.

- The creation and history of the Joint Committee on Disposition of Executive Papers, Section 44, Rule XI. Volume **VII**, section **2100**.
- The Joint Committee on Disposition of Executive Papers, while recognized by the rules, was created by the statutes. Volume **vIII**, section **2100**.
- The rule gives to the Joint Committee on Disposition of Executive Papers jurisdiction over "all proposed legislation concerning the disposition of useless executive papers." Volume **VII**, section **2100**.
- Directions to the Clerk of the House to classify books and documents in the House library and dispose of any surplus in conjunction with the chairman of the Committee on the Disposition of Useless Executive Papers and the Librarian of Congress was held to be a subject not within the jurisdiction of the Committee on Accounts. Volume **VIII**, section **2301**.

#### **DISQUALIFICATION.**

- Form of resolutions for unseating a Member for disqualification. Volume I, section 425.
- Determination by a divided Elections Committee that the disqualification of a sitting Member does not entitle the contestant, who had received the next highest number of votes, to the seat. Volume **I**, section **424**.
- Disqualification of the Member-elect does not authorize the seating of a contestant not found to be elected. Volume **VI**, section **58**.
- The English law under which a minority candidate succeeds to a vacancy resulting from the disqualification of the majority candidate is not applicable under the Constitution. Volume **VI**, section **59**.
- The Constitution limits judgment in impeachment cases to removal from office and disqualification to hold office. Volume **III**, section **2055**.
- Debate as to whether or not the Constitution requires both removal and disqualification on conviction by impeachment. Volume **III**, section **2397**.
- Having found Judge Humphreys guilty, the court proceeded to pronounce judgment of removal and disqualification. Volume **III**, section **2397**.
- Having found Judge Archbald guilty, the Senate proceeded to pronounce judgment of removal and disqualification. Volume **VI**, section **512**.
- The Presiding Officer held that the question on removal and disqualification was divisible. Volume III, section 2397. Volume VI, section 512.
- The report of the subcommittee, while recommending the discontinuance of impeachment proceedings against Judge Hanford, declared him to be disqualified for his position and recommended acceptance of his resignation. Volume **VI**, section **526**.

#### DISQUALIFYING PERSONAL INTEREST.

- (1) Affecting the Member's vote.-Rule and parliamentary law.
- (2) Affecting the Member's vote.—On a question of his title to a seat.
- (3) Affecting the Member's vote.—In proceedings of censure or arrest.
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# DISQUALIFYING PERSONAL INTEREST—Continued.

- (5) May the Speaker rule as to the Member's vote?
- (6) As a cause for the Speaker to call another to the chair.
- (7) As appearing in impeachment proceedings.
- (8) As to a legislator voting for a Senator.

# (1) Affecting the Member's Vote.—Rule and Parliamentary Law.

- Every Member shall be present and vote unless he have a direct personal or pecuniary interest in the question. Volume V, section 5941.
- The rule of parliamentary law as to the conduct of a Member when his private interests are concerned in a question. Volume **V**, section **5949**.
- The old parliamentary law as to withdrawal of a Member when business concerning himself is debated or decided. Volume **II**, section **1237**.
- Where the subject-matter before the House affects a class rather than individuals, the personal interest of Members who belong to the class is not such as to disqualify them from voting. Volume **V**, section **5952**. Volume **VIII**, section **3072**.
- A Member who had preferred charges against Judge Boatner declined, as a member of the Judiciary Committee, to vote on his case. Volume **III**, section **2518**.
- The power of the House to deprive one of its Members of the right to vote on any question is doubtful. Volume **VIII**, section **3072**.

#### (2) Affecting the Member's Vote.—On a Question of His Title to a Seat.

- The same question affecting the right of four Members to their seats, each voted on the cases of his associates but not on his own. Volume **V**, section **5958**.
- In the proceedings relating to the New Jersey Members in 1839 each contestant did not generally vote on his own case, but voted on the identical cases of his associates. Volume **V**, section **5957.**
- It was held, in 1840, that the sitting Members from New Jersey might vote on incidental questions arising during the consideration of their titles to their seats. Volume **V**, section **5953**.
- On a motion to discharge a committee from consideration of a resolution affecting the seats of several Members, the Chair held that the Members concerned might vote. Volume **V**, section **5960**.
- A Senator having voted on a question affecting directly his title to his seat, the Senate ordered that the vote be not received in determining the question. Volume **V**, section **5959**.

#### (3) Affecting the Member's Vote.—In Proceedings of Censure or Arrest.

- A Member against whom a resolution of censure was pending cast a decisive vote on an incidental question, but on the main question did not vote, except once in the negative on the motion to lay the resolution on the table. Volume **V**, section **5961**.
- On a resolution in the Senate censuring two Senators, the names of both were called but neither voted. Volume II, section 1665.
- Members present in custody of the Sergeant at Arms for absence were permitted to vote on a motion to excuse another Member for a similar offense. Volume **B**, sections **5937–5940**.

#### (4) Affecting the Member's Vote.—House May Excuse.

A Member who had been assaulted was excused from voting on questions relating to the punishment of his assailant. Volume **V**, section **5962**.

Members who were stockholders in the Bank of the United States were excused from voting on a question relating to that institution. Volume **V**, section **5954**.

Sometimes the House has excused Members from voting on questions in which they had a personal interest (footnote). Volume **V**, section **5950**.

#### DISQUALIFYING PERSONAL INTEREST—Continued.

#### (5) May the Speaker Rule as to the Member's Vote?

- A point of order being made that a Member was disqualified for voting by a personal interest, the Speaker held that the Chair might not deprive a Member of his constitutional right to represent his constituency. Volume **V**, section **5956**.
- The Speaker has usually held that the Member himself should determine whether or not his personal interest in a pending matter should cause him to withhold his vote. Volume V, sections **5950**, **5951**.
- In determining whether the personal interest of a Member in the pending question is such as to disqualify him from voting thereon a distinction has been drawn between those affected individually and those affected as a class. The question as to whether a Member's personal interest is such as to disqualify him from voting is a question for the Member himself to decide and the Speaker will not rule against the constitutional right of a Member to represent his constituency. Volume **VIII**, section **3071**.
- An instance wherein the Speaker decided that a Member should not vote, because of disqualifying personal interest. Volume **V**, section **5958**.
- A bill affecting a particular corporation being before the House, the Speaker held that a Member directly interested in that corporation as a shareholder had no right to vote. Volume **V**, section **5955**.

## (6) As a Cause for the Speaker to Call Another to the Chair.

- The Speaker leaves the chair during the transaction of any business concerning himself, even the reference of a paper. Volume **II**, section **1359**.
- A matter concerning himself being before the House, the Speaker called a Member to the chair. Volume II, section 1360.
- A newspaper having made certain charges against the official character of the Speaker, he called a Member to the chair and moved an investigation, which was voted. Volume **II**, section **1364**.
- Resolutions censuring the conduct of the Speaker being presented unexpectedly, he was excused from deciding a point of order in relation thereto. Volume **II**, section **1357**.
- An amendment to the Journal disapproving a ruling of the Speaker was held out of order, without question as to the propriety of calling another to the chair. Volume **IV**, section **2848**.
- The Speaker remained in the chair and ruled as to the relevance of language criticizing his conduct as Speaker. Volume **V**, section **5188**.
- The seat of the Speaker as a Member being contested, consent of the House was obtained to permit him to speak on the report, although he had called a Member to the chair. Volume **II**, section **1368**.
- In asking an investigation of his conduct, Mr. Speaker Clay addressed the House from the chair, but immediately left it when the House was to act. Volume **II**, section **1362**.
- The Speaker of the House, being the Vice-President-elect, called a Member to the chair during discussion of a question relating to the electoral count. Volume II, section 1365.
- Mr. Speaker Colfax presided with the President pro tempore at the electoral count of 1869, although he was ascertained by that count to be the Vice-President-elect. Volume **III**, section **1950**.

#### (7) As Appearing in Impeachment Proceedings.

- The doctrine of disqualifying personal interest as applied to a Senator sitting in an impeachment trial. Volume **III**, section **2061**.
- In 1868 the President pro tempore of the Senate voted on the final question at the Johnson trial, although a conviction would have made him the successor. Volume **III**, section **2061**.
- A Senator related to President Johnson by family ties voted on the final question of the impeachment without challenge. Volume **III**, section **2061**.
- In the Pickering trial a Senator, who as a Member of the House had voted for impeachment, was challenged but voted. Volume **III**, section **2327**.

#### DISQUALIFYING PERSONAL INTERREST—Continued.

## (7) As Appearing in Impeachment Proceedings-Continued.

- A Senator who had been a witness for respondent was excused from voting on the judgment in the Peck trial. Volume III, section 2383.
- A question as to the time when the competency of a Senator to sit in an impeachment trial should be challenged for disqualifying personal interest. Volume **III**, section **2061**.
- The House excused one of its Members from voting on any question connected with the impeachment of a brother. Volume **III**, section **2294**.

## (8) As to a Legislator Voting for a Senator.

A member of a State legislature having cast for himself a decisive vote for United States Senator the Senate declined to hold the election illegal. Volume **V**, section **5963**.

# DISREPUTE.

Impeachment may be based on offenses of a political character, on gross betrayal of public interests, inexcusable neglect of duty, tyrannical abuse of power, and offenses of conduct tending to bring the office into disrepute. Volume **VI**, section **545**.

## DISSOLUTION.

Under the parliamentary law an impeachment is not discontinued by the dissolution of Parliament. Volume III, section 2005.

#### DISTINGUISHED VISITORS.

An occasion of the introduction of distinguished visitors informally to the House. Volume **VIII**, section **3158**.

# DISTRIBUTION.

- (1) Of the President's annual message.
- (2) Of bills and documents.
- (3) Of seeds.

# (1) Of the President's Annual Message.

- The annual message of the President is usually referred, when read, to the Committee of the Whole House on the state of the Union, whence it is distributed by action of the House to appropriate committees. Volume **V**, sections **6621**, **6622**.
- The resolutions distributing the President's annual message are reported by the Committee on Ways and Means. Volume V, sections 4030, 6621, 6622.
- Form of resolutions for the distribution of the President's annual message. Volume V, sections 6621, 6622.
- The Committee of the Whole, in distributing the President's message, may refer portions to a standing or select committee, with instructions. Volume **V**, sections **6626**, **6627**.

#### (2) Of Bills and Documents.

- The statutes provide specifically for the number of public and private bills to be printed when they are introduced, when reported, etc., and the distribution thereof. Volume **V**, section **7318**.
- The printing and distribution of documents and reports are specifically regulated by statute. Volume V, section 7318. Volume VI, section 371.
- The statutes define the term "public document" and provide for the division of documents among Members and the distribution thereof. Volume **V**, section **7316**.
- Provisions for distribution of documents through the folding room allot an equal number to each Member of the House, to be issued on his order only; distribution through the document room renders them subject to application without limitation on the number which may be issued to any one applicant. Volume **VIII**, section **3661**.
- Instance where the law providing for distribution of documents to Members was suspended by joint resolution to permit outgoing Members to distribute publications which by reason of the calling of an extra session would otherwise have been allotted to their successors. Volume **VIII**, section **3668**.

#### DISTRIBUTION—Continued.

# (2) Of Bills and Documents—Continued.

- The accumulation of obsolete documents in the folding room becoming burdensome, the House authorized distribution of all for which there was demand and directed that the remainder be sold as waste paper. Volume **VIII**, section **3669**.
- Bills proposing permanent law relative to the printing, binding, and distribution of public documents have been reported by the House branch of the Joint Committee on Printing. Volume **VII**, section **2093**.

#### (3) Of Seeds.

- References to statutes regulating the distribution of seeds by Members through the Agricultural Department. Volume **V**, section **7344**.
- The law establishing the Department of Agriculture was held to authorize an appropriation for the purchase and distribution of free seeds. Volume VII, section 1166.
- An appropriation for distribution of seeds was held to be in order in an appropriation bill. Volume **VII**, section **1165**.
- A provision for the purchase and distribution of seeds was held to be legislation and not in order on an appropriation bill. Volume **VII**, section **1479**.

#### DISTRICT ATTORNEY.

- The statutes provide that the fact of a witness's contumacy shall be certified by the Speaker under seal of the House to the district attorney of the District of Columbia. Volume III, section 1769.
- The Journal contains no reference to the act of the Speaker in certifying the case of the witness Kilbourn to the district attorney. Volume **II**, section **1609**.
- The inquiry into the conduct of H. Snowden Marshall, United States district attorney for the southern district of New York. Volume VI, sections 468, 530.
- For testifying falsely before a congressional committee of investigation a witness was certified to the district attorney and indicted by a Federal grand jury. Volume **VI**, section **355**.
- A witness giving contradictory testimony while under order for arrest for refusing to answer questions propounded by a committee of inquiry, the Senate vacated the order and referred the case to the district attorney. Volume **VI**, section **345**.
- A witness having declined to answer a pertinent question before a committee charged with an investigation, the House directed the Speaker to certify that fact to the United States district attorney. Volume **VI**, section **385**.
- A witness having refused to answer certain questions propounded to him by a special committee of the Senate duly authorized to investigate the subject of inquiry, the Senate issued a warrant for his arrest and certified its committee's report of the circumstances to the district attorney. Volume **VI**, section **346**.
- For declining to testify or to obey a subpoena duces tecum commanding him to produce certain papers, Harry F. Sinclair was certified to the district attorney for contempt. Volume **VI**, section **336**.
- While certification of a contumacious witness to the district attorney for contempt is administrative, a motion authorizing certification has been admitted. Volume VI, section 336.

#### DISTRICT OF COLUMBIA.

- (1) The seat of government.
- (2) The Committee on.—Creation and history of.
- (3) The Committee on.—Jurisdiction of.
- (4) Jurisdiction of other committees as to subjects relating to.
- (5) Provisions for, on appropriation bills.
- (6) Consideration of business of, in the House (District Monday).
- (7) In general.

## DISTRICT OF COLUMBIA—Continued.

#### (1) The Seat of Government.

The District of Columbia is the seat of government (footnote). Volume I, section 2.

#### (2) The Committee on.—Creation and History of.

- The creation and history of the Committee for the District of Columbia, section 34 of Rule XI. Volume IV, section 4276.
- Recent history of the Committee on the District of Columbia, section 28 of Rule XI. Volume VII, section 2004.

District days. Volume VII, section 817.

# (3) The Committee on.—Jurisdiction of.

- The rule gives to the Committee for the District of Columbia jurisdiction of subjects relating "to the District of Columbia, other than appropriations therefor." Volume **IV**, section **4276**.
- The Committee for the District of Columbia reports bills proposing legislation as to the general municipal affairs of the District. Volume **IV**, section **4277**.
- The Committee for the District of Columbia has exercised jurisdiction generally of the subject of insurance in the District. Volume **IV**, section **4278**.
- The subject of tax sales and taxes in the District is within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4279**.
- The subject of adulteration of food, drugs, etc., in the District is within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4280**.
- The Committee for the District of Columbia has exercised general jurisdiction of bills for the regulation of the sale of intoxicating liquors in the District. Volume **IV**, section **4281**.
- Bills for the protection of fish and game within the District of Columbia have been reported by the Committee for the District of Columbia. Volume **IV**, section **4282**.
- Bills relating to holidays in the District have been reported by the Committee for the District of Columbia. Volume IV, section 4283. Volume VII, section 2011.
- Subjects relating to the health of the District, sanitary and quarantine regulations, etc., have been within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4284.** Volume **VII**, section **2008.**
- The Government Hospital for the Insane and Congressional Cemetery have been within the jurisdiction of the Committee on the District of Columbia. Volume **IV**, section **4285**.
- Harbor regulations for the District and the bridge over the Eastern Branch have been within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4286**.
- Bills for framing a municipal code and amending the criminal laws and corporation laws in the District have been within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4287**. Volume **VII**, section **2007**.
- The Committee for the District of Columbia has reported bills for the incorporation of organizations and societies. Volume IV, section 4288. Volume VII, sections 2006, 2013.
- The Committee for the District of Columbia has exercised jurisdiction as to bills relating to executors, administrators, wills, and divorce in the District. Volume **IV**, section **4289**.
- The Committee for the District of Columbia has exercised jurisdiction as to the police and juvenile courts and justices of the peace in the District. Volume **IV**, section **4290**.
- The jurisdiction of the Committee for the District of Columbia as to matters affecting the higher courts of the District has been exceptional rather than general. Volume **IV**, section **4291**.
- Bills for preserving public order, etc., within the District at times of inauguration have been reported by the Committee for the District of Columbia. Volume **IV**, section **4292**.
- Bills relating to court procedure in criminal cases in the District of Columbia are within the jurisdiction of the Committee on the District of Columbia. Volume **VII**, section **2012**.
- Bills providing for the acquisition, transfer, and relinquishment of Government-owned land in the District have been reported by the Committee on the District of Columbia. Volume **VII**, section **2005**.

#### DISTRICT OF COLUMBIA—Continued.

- (3) The Committee on.—Jurisdiction of—Continued.
  - Legislative propositions relating to organized activities of Government employees in the District have been reported by the Committee on the District of Columbia. Volume **VII**, section **2010**. The Committee on the District of Columbia has exercised jurisdiction of bills for the regulation

# of child labor in the District. Volume VII, section 2009.

#### (4) Jurisdiction of Other Committees as to Subjects Relating to.

- The Appropriations Committee reports the appropriations for the District of Columbia. Volume **IV**, section **4032**.
- The Committee on the Judiciary has exercised jurisdiction of bills relating to local courts in the District of Columbia and Alaska and the Territories. Volume **IV**, section **4068**.
- Provisions for establishment of code of law for the District of Columbia are under the jurisdiction of the Committee on the Judiciary. Volume **VII**, section **1761**.
- Legislation relating to juvenile offenders in the District of Columbia is considered by the Committee on the Judiciary. Volume VII, section 1755.
- Bills relating to the militia of the District of Columbia, as well as to that of the various States, have been considered by the Committee on the Militia. Volume **IV**, section **4253**.
- Government buildings within the District of Columbia are within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **IV**, section **4233**.
- Subjects relating to public reservations and parks within the District of Columbia, including Rock Creek Park, are within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **IV**, section **4236**.
- Subjects relating to the Zoological Park in the District of Columbia have been within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **IV**, section **4235**.
- Authorization for designs of Library and Museum buildings within the District of Columbia and the erection of buildings on the grounds of the Smithsonian Institution are within the jurisdiction of the Committee on Public Buildings and Grounds and not the Committee on the Library. Volume **VII**, section **1971**.
- The acceptance, acquisition, and exchange of lands for park purposes in the District of Columbia are subjects within the jurisdiction of the Committee on Public Buildings and Grounds. Volume **VII**, section **1967**.
- A bill to provide housing for Government employees in the District of Columbia was held by the House to belong to the jurisdiction of the Committee on Public Buildings and Grounds and not the Committee Labor. Volume **VII**, section **2127**.
- Legislation relating to Government fuel yards in the District of Columbia has been considered to be within the jurisdiction of the Committee on Mines and Mining. Volume **VII**, section **1961**.
- The Committee on the Post Office and Post Roads has jurisdiction over subjects relating to Government control of telephones in the District of Columbia. Volume VII, section 1919.

#### (5) Provisions for, on Appropriation Bills.

- Appropriations for maintenance of police and health and other departments in the District of Columbia are authorized by the organic act creating permanent form of government in the District of Columbia. Volume VII, section 1185.
- An appropriation for opening, widening, or extending streets and highways in the District of Columbia was held to be authorized by law. Volume **VII**, section **1189**.
- The organic act of the District of Columbia authorizes appropriations for interest on District bonds and a subsequent act authorizes appropriations for sinking fund for their payment. Volume **VII**, section **1182**.

#### DISTRICT OF COLUMBIA—Continued.

- (5) Provisions for, on Appropriation Bills—Continued.
  - An appropriation for interest and sinking fund on the funded debt of the District of Columbia to be paid jointly from the Federal Treasury and District revenues is authorized by law. Volume **VII**, section **1183**.
  - Overruling an interpretation formerly observed, it was held that a proposition to make payments for interest and sinking fund from the revenues of the District and the Federal Treasury jointly was a change of law and not in order on an appropriation bill. Volume **VII**, section **1454**.
  - An amendment substituting for a percentage contributed to the District of Columbia a lump sum amounting to less than the aggregate of such percentage was held to be in order as a retrenchment of expenditures. Volume **VII**, section **1502**.
  - An amendment reducing the proportion of the fund appropriated from the Federal Treasury for the government of the District of Columbia from one-half to one-fourth, was held to be in order as a reduction or retrenchment of expenditure. Volume **VII**, section **1518**.
  - An amendment reducing the proportional part contributed by the Government to the expenses of the government of the District of Columbia jointly from District revenues paid and the Federal Treasury was held to reduce the amount paid out of the Treasury and to be in order on an appropriation bill. Volume **VII**, section **1519**.
  - The payment of one-half of District of Columbia expenses out of District revenues is in order on appropriation bills other than the District bill. Volume **IV**, section **3565**.
  - An appropriation for additional playgrounds in the District of Columbia, not for enlargement of existing playgrounds, was held not to be in continuation of a work in progress. Volume **IV**, section **3792**.
  - An appropriation of the surplus of the water fund of the District of Columbia for the extension of the water system was held to be authorized by law and in order on an appropriation bill. Volume **IV**, section **3600**.
  - A proposition that payments for interest and sinking fund for the debt of the District of Columbia should be paid out of the revenues of the District was held to be a change of law and not in order on an appropriation bill. Volume **IV**, section **3883**.
  - An appropriation for the paving of street in the District of Columbia was held to be in continuation of a public work. Volume **VII**, section **1373**.
  - An appropriation to render serviceable an additional story of a building provided for the use of the Court of Appeals of the District of Columbia was admitted as in continuation of a public work in progress, but a similar appropriation to adapt this portion of the building for accommodation of the recorder of deeds was ruled out of order. Volume **VII**, section **1370**.
  - An appropriation for installation of a refrigerating plant at the District of Columbia morgue was held to be in order as in continuance of a work in progress. Volume **VII**, section **1359**.
  - An appropriation for supplying free schoolbooks for the use of pupils in the District of Columbia was held not to be in continuation of a work in progress. Volume **VII**, section **1377**.
  - An appropriation for the construction of public bridges in the District of Columbia was held to be the continuation of a public work. Volume **VII**, section **1389**.
  - An appropriation for acquisition of ground adjacent to a school in the District of Columbia was held to be in order as a continuation of a public work. Volume **VII**, section **1361**.
  - An appropriation for maintenance and equipment of public playgrounds in the District of Columbia was held in order on an appropriation bill as in continuation of a work in progress. Volume **VII**, section **1375**.
  - Appropriations for necessary repairs and expenses of playgrounds owned or maintained by the Government in the District of Columbia are in order on appropriation bills as continuation of work in progress. Volume **VII**, section **1378**.

## DISTRICT OF COLUMBIA—Continued.

- (5) Provisions for, on Appropriation Bills—Continued.
  - A proposition for the construction of a public bathing beach in the District of Columbia was ruled out of order as proposing legislation, but an appropriation to provide bathing facilities in a public park in the District was held to be in order as a continuation of work in progress. Volume **VII**, section **1390**.
  - The continuing of development of a public park in the District of Columbia was held to come within the rule as continuing a work in progress. Volume **VII**, section **1383**.
  - While appropriations for erection of new school buildings in the District of Columbia are not in order on appropriation bills, propositions for continuing the erection of additions to existing school buildings are admitted as in continuation of public work in progress. Volume **VII**, section **1355**.
  - While an appropriation for the purchase of a new site for a school building in the District of Columbia is not in order on an appropriation bill, a proposition for the purchase of land adjacent to school property was admitted as in continuation of a public work in progress. Volume **VII**, section **1363**.
  - An appropriation to be paid from the District revenues for maintenance of bathing beaches in the District of Columbia was held to be authorized by law. Volume **VII**, section **1186**.
  - Appropriations for expenses of officers or employees of the United States or of the District of Columbia in attending conventions of societies or associations in connection with their official duties are in order on an appropriation bill. Volume **VII**, section **1201**.
  - A provision denying use of an appropriation for education of pupils not residing in the District of Columbia or owning property in the District the taxes on which were in excess of cost of tuition was held to be in order on a general appropriation bill. Volume **VII**, section **1649**.
  - A legislative provision crediting the general account of the District of Columbia was held not to be an appropriation within the purview of the rule. Volume **VII**, section **2157**.
  - A provision of law authorizing Commissioners of the District of Columbia to take over and operate fish wharves was held not to authorize an appropriation to reconstruct such wharves. Volume **VII**, section **1187**.
  - An appropriation for Americanization work in the District of Columbia was held not to be authorized by law. Volume **VII**, section **1190**.
  - An appropriation to increase the authorized salary of the engineer commissioner of the District of Columbia was held not to be in order on an appropriation bill. Volume **VII**, section **1331**.

## (6) Consideration of Business of, in the House (District Monday).

- The second and fourth Mondays of each month are set apart for business presented by the Committee on the District of Columbia. Volume **IV**, section **3304**. Volume **VII**, section **872**.
- The Committee for the District of Columbia may not, on a District day, call up a bill reported from another committee. Volume IV, section 3311.
- On District of Columbia day a motion is in order to go into Committee of the Whole House to consider a private bill reported by the Committee on the District of Columbia. Volume **IV**, section **3310**.
- On a District of Columbia day a motion to go into the Committee of the Whole to consider District business and a motion to go into the Committee to consider business generally privileged under a special order are of equal privilege, and recognition to move either is within the discretion of the Chair. Volume **VII**, section **877**.
- On a District of Columbia day it is in order to call up for consideration a private bill reported by the Committee on the District of Columbia. Volume **VII**, section **873**.
- Members of the committee on the District of Columbia have precedence in recognition for debate on days claimed by the committee for the consideration of District business. Volume **VII**, section **875**.

## DISTRICT OF COLUMBIA—Continued.

- (6) Consideration of Business of, in the House (District Monday)—Continued.
  - Debate on District Monday in general debate and is not confined to the bill under consideration. Volume VII, section 875.
  - On District of Columbia days debate in the Committee of the Whole is not limited and, unless otherwise provided by the House or the Committee, a Member securing the floor is recognized for one hour. Volume **VII**, section **874**.
  - Debate in the Committee of the Whole on District day properly alternates between those favoring and those opposing the pending proposition and to insure alternation the chairman sometimes ascertains the attitude of members seeking recognition. Volume **VII**, section **875**.
  - Business unfinished on a District of Columbia day does not come up on the next District day unless called up. Volume IV, section 3307. Volume VII, section 879.
  - Under a former condition of rule it was held that a motion to go into Committee of the Whole to consider a general appropriation bill was not privileged as against business in order on District of Columbia day. Volume **IV**, section **3305**.
  - The motion to go into the Committee of the Whole to consider general appropriation bills is in order on a Monday set apart for the consideration of bills reported by the Committee on the District of Columbia. Volume **VI**, section **716**.
  - Consideration of a general appropriation bill was held to be in order on District of Columbia Monday. Volume **VII**, section **1123**.
  - Consideration of conference reports is in order on days devoted to District of Columbia business under the rules. Volume **VIII**, section **3292**.
  - The question of consideration may not be demanded against District of Columbia business generally, but may be demanded against each bill as it is presented. Volume **IV**, sections **3308**, **3309**.
  - A bill to create a corporation in the District of Columbia was held to be a public bill. Volume **IV**, section **3294**.
  - Bills reported from the District Committee are not so privileged as to prevent their being taken up under call of committees on Wednesday. Volume VII, section 937.
- (7) In General.
  - The investigation into the conduct of Frederick A. Fenning, a commissioner of the District of Columbia, in 1926. Volume VI, section 548.
  - A committee of the House by majority report held a commissioner of the District of Columbia not to be a civil officer subject to impeachment under the Constitution. Volume VI, section 548.
  - The law empowering the Commissioner of the District of Columbia to make building regulations was held to authorize the appointment of building inspectors. Volume **VII**, section **1191**.

# DISTRICTS, CONGRESSIONAL. "See Elections of Representatives."

#### DIVISION.

- (1) The act of voting.—General principles.
- (2) The act of voting.—Interruptions of.

(3) The act of voting.—Debate, conference reports, and motions generally not in order during.

- (4) The act of voting.—Yeas and nays.
- (5) Of the question on a vote.—Rule and general principles.
- (6) Of the question on a vote.-Various motions.
- (7) Of the question on a vote.—Motion to lay on the table.
- (8) Of the question on a vote.—Amendments.
- (9) Of the question on a vote.—Appeals.
- (10) Of the question on a vote.—In relation to the previous question.
- (11) Of the question on a vote.—Affecting motion to reconsider.

#### DIVISION-Continued.

- (12) Of the question of a Vote.—Bills, resolutions, preambles, etc.
- (13) Of the question of a Vote.—When a proposition affects more than one person.
- (14) Of the question of a Vote.—In judgment on an impeachment trial.
- (15) In referring papers to committees.
- (1) The Act of Voting.—General Principles.
- On a vote the Speaker first decides by the sound, but if he or any Member is dissatisfied a division by rising is had. Volume V, section 5926.
- One of the suppositions on which the parliamentary law is founded is that the Speaker will not betray his duty to make an honest count on a division. Volume V, section 6002.
  - A ruling presupposing the theory that a division means the actual voting rather than the whole process of ascertaining the will of the House by several methods of voting. Volume **V**, section **6447**.
  - Debate may continue, the previous question not having been ordered, until the Speaker has put the negative side of the question. Volume **V**, section **5925**.
  - Even after the affirmative side had been taken in a division on a motion in Committee of the Whole the withdrawal of the motion was permitted, as the committee had come to no decision. Volume **V**, section **5348**.
  - Where a quorum fails on a division the matter continues in the exact state it was before the division. Volume **V**, section **5926**.
  - When a count of the House on division discloses a lack of a quorum the pending business is suspended. Volume **IV**, section **2933**.
  - When lack of a quorum develops while the House is dividing, the call of the House is automatic under the rule and no motion is required. Volume **VI**, section **691**.
  - The rule providing for an automatic call of the House does not apply unless the House is dividing and, if the point of no quorum is made before the question is put, may not be invoked. Volume **VI**, section **692**.
  - When the House is voting on a motion it is too late to make the point of order that the motion is not in order. Volume **V**, section **6915**.
  - A Member having requested tellers is not thereby precluded from demanding a division. Volume **VIII**, section **3102**.
  - The right to demand tellers is not prejudiced by the fact that a point of no quorum has been made against a division of the question on which tellers are requested. Volume **VIII**, section **3104**.

## (2) The Act of Voting.—Interruptions of.

- Questions of order arising during a division are decided peremptorily by the Speaker. Volume V, section 5926.
- During proceedings incident to the lack of a quorum the motion to adjourn is in order while the House is dividing. Volume **VIII**, section **2644**.
- The motion to reconsider may not be entertained while the House is dividing. Volume **VIII**, section **2791**.
- When the hour previously fixed for a recess arrives the Chair declares the House in recess, even in the midst of a division (but not of a roll call) or when a quorum is not present. Volume **V**, sections **6665**, **6666**.
- Under the former rule which made the motion to fix the day to which the House should adjourn "always in order" it was admitted during a division, i.e., before the result of a vote had been announced. Volume **V**, section **5387**.
- A demand for tellers has been held to be dilatory when the vote on a division was so decisive as to preclude possibility of change or error. Volume **VIII**, section **2818**.
- The House having divided following the ascertainment of the presence of a quorum, the Speaker considered that a sufficient transaction of business to warrant the entertainment of a point of no quorum. Volume **VIII**, section **2804**.

#### DIVISION—Continued.

# (3) The Act of Voting.—Debate, Conference Reports, and Motions Generally Not in Order During.

A division having commenced, debate is thereby precluded. Volume V, sections 5928, 5929.

- The presentation of a conference report is always in order, except when the Journal is being read, when the roll is being called, or when the House is dividing. Volume **V**, section **6443**.
- While a conference report may not be presented while the House is dividing, it may be presented after a vote by tellers and pending the question of ordering the yeas and nays. Volume **V**, section **6447**.
- While the Committee of the Whole is dividing on a motion, a new motion may not be made. Volume IV, section 2971.
- Tellers having been ordered and appointed it is not in order to move that the Committee of the Whole rise until the vote has been announced. Volume **IV**, section **4773**.
- In Committee of the Whole a motion that the committee rise may not be made until a demand for tellers on the pending question has been disposed of. Volume **IV**, sections **4771**, **4772**.

#### (4) The Act of Voting.—Yeas and Nays.

- The yeas and nays may be demanded while the Speaker is announcing the result of a division. Volume **V**, section **6039**.
- A demand for tellers or for a division is not precluded by the fact that the yeas and nays have been demanded and refused. Volume **VIII**, section **3103**.
- The rule providing an automatic roll call on the failure of a quorum to vote applies to votes by yeas and nays as well as to those taken by tellers, division, or viva voce, but not on motions included to lack of a quorum. Volume **VII**, section **703**.
- After the Speaker has announced the result of a division on a motion and is in the act of putting the question on another motion it is too late to demand the yeas and nays on the first motion. Volume **V**, section **6042**.
- A vote by yeas and nays having been without result, because of the failure of a quorum, it was held that the question of consideration might not intervene on a succeeding day before the second call of the yeas and nays. Volume **V**, section **4949**.
- It is not in order during the various processes of a division to repeat a demand for the yeas and nays which has once been refused by the House. Volume **V**, sections **6030**, **6031**.
- Reference to instances in the Senate wherein debate was had after the yeas and nays were ordered, but not after the calling of the roll had been begun. Volume **V**, section **6100**.

#### (5) Of the Question on a Vote.—Rule and General Principles.

- A question may be divided for the vote if it contain more than one substantive preposition. Volume **V**, section **6107**. Volume **VIII**, section **3164**.
- Under the former provisions of the rule a separate vote could be demanded on each substantive proposition reported by the Committee on Rules. Volume **VIII**, section **3173**.
- A division of the question may be demanded on a privileged report from the Committee on Rules containing more than one substantive proposition. Volume **VIII**, section **2271**.
- A division of the question was denied on a privileged resolution reported by the Committee on Rules wherein the structural relation of the clauses containing several propositions was such as to render them interdependent and indivisible. Volume **VIII**, section **2275**.
- A resolution may be divided if it contain two substantive propositions, even though action according to such division may necessitate the supplying of formal words, such as "Resolved." Volume **V**, sections **6114–6118**.
- A resolution may not be divided when one of the portions, if required to stand alone, would not make a substantive proposition. Volume **V**, sections **6108–6113**.
- In deciding as to dividing a question the Chair considers only the existence of substantive propositions and not the merits of the questions presented. Volume **V**, section **6122**.

#### DIVISION—Continued.

- (5) Of the Question of a Vote.-Rule and General Principles-Continued.
  - Although a question presents two propositions grammatically, it is not divisible if either does not constitute a substantive proposition when considered alone. Volume **VIII**, section **3165**.
  - A Senate decision that a resolution, on demand for a division, should be divided according to its verbal construction rather than according to its legislative propositions. Volume **V**, section **6119.**
  - A Senate ruling that the division of a question depends on grammatical structure rather than on the substance involved. Volume **I**, section **394**.
  - An example of difficulty caused by permitting division of a question which does not present two substantive propositions. Volume **III**, section **1725**.
  - The parliamentary law relating to the division of the question. Volume V, section 6106.
  - The House may by adoption of a resolution reported from the Committee on Rules suspend the rule providing for the division of a question. Volume **VII**, section **775**.
  - A question that is divisible may be divided for the vote on the demand of any Member. Volume V, section 6107. Volume VIII, section 3164.
  - A division of the question may not be demanded after it has been put by the Chair. Volume V, section 6162.
  - A division of the question may not be demanded after the yeas and nays have been ordered. Volume **V**, sections **6160**, **6161**.

#### (6) Of the Question on a Vote.-Various Motions.

- A rule provides that a motion to strike out and insert shall not be divided. Volume V, sections 5767, 6123.
- A motion to strike out and insert is indivisible either as to the two branches of the motion or the language proposed for insertion. Volume **VIII**, section **3169**.
- A proposition to strike out various unrelated phrases may be resolved into a separate question for each proposed elision. Volume **VIII**, section **3166**.
- A division of the question is not in order on a motion to commit with instructions or on the different branches of the instructions. Volume **V**, sections **6134–6137**.
- A division of the question is not in order on a motion to recommit with instructions or on the different branches of the instructions. Volume **VIII**, section **3170**.
- A division of the question on a motion to recommit may not be demanded regardless of the number of substantive propositions involved. Volume **VIII**, section **2737**.
- A motion to recede and concur is divisible, and being divided and the House having receded, a motion to amend has precedence of the motion to concur. Volume V, sections 6209-6211. Volume VIII, sections 3197, 3198, 3203.
- Before the stage of disagreement is reached the motion to concur with an amendment is not divisible. Volume **VIII**, section **3176**.
- The question on a motion to recede from an amendment to a Senate amendment and concur in the Senate amendment may be divided on the demand of any Member. Volume **VIII**, section **3199**.
- The stage of disagreement having been reached, the motion to recede and concur takes precedence over the motion to recede and concur with an amendment, but the motion to recede and concur having been divided, and the House having receded, the motion to concur is first voted on and if rejected then the motion to concur with an amendment. Volume **VIII**, section **3196**.
- A division of the question may not be demanded on a vote on suspension of the rules. Volume **V**, sections **6141–6143**.
- On a motion to suspend the rules and pass a bill with amendments it is not in order to demand a separate vote on the amendments. Volume **VIII**, section **3171**.
- Propositions to elect members of standing committees and special orders reported by the Committee on Rules are exceptions and are not divisible. Volume **VIII**, section **3164**.

#### DIVISION—Continued.

# (7) Of the Question on a Vote.—Motion to Lay on the Table.

- A division of the question may not be demanded on a motion to lay a series of resolutions on the table. Volume **V**, section **6138**.
- A motion to lay a resolution and pending amendment on the table may not be divided. Volume **V**, sections **6139**, **6140**.

# (8) Of the Question on a Vote.—Amendments.

- When it is proposed to amend by inserting or adding, the matter is divisible if it contain more than one substantive proposition. Volume **V**, sections **6129-6133**.
- On a motion to strike out a resolution and insert several connected resolutions, a division of the question so as to vote separately on each substantive proposition of the matter to be inserted was decided not to be in order. (Speaker overruled.) Volume **V**, sections **6124**, **6125**.
- Substitute resolutions offered as an amendment are not divisible. Volume VIII, section 3168.
- Substitute resolutions offered as an amendment are not divisible, but when agreed to a division of the original as amended may be demanded. Volume **V**, sections **6127**, **6128**.
- A proposition reported from the Committee on the Whole as an entire and distinct amendment may not be divided, but must be voted on in the House as a whole. Volume **IV**, sections **4883**–**4892**.
- Under the later practice, Senate amendments when reported from the Committee of the Whole are voted on en bloc and only those amendments are voted on severally on which a separate vote is demanded. Volume **VIII**, section **3191**.
- On the question of agreeing or disagreeing to a Senate amendment it is not in order, according to the weight of authority, to demand a division so as to vote separately on different portions of the amendment. Volume **V**, sections **6151–6156**. Volume **VIII**, section **3175**.
- Form of rule authorizing Members to demand a separate vote on each amendment recommended by the Committee of the Whole. Volume **VII**, section **803**.

#### (9) Of the Question on a Vote.—Appeals.

A decision of the Speaker involving two distinct questions, he permitted the question on appeal to be divided. Volume **V**, section **6157**.

#### (10) Of the Question on a Vote.—In Relation to the Previous Question.

- The previous question being ordered on a series of resolutions, a division was permitted so as to vote separately on each resolution. Volume **V**, section **6149**.
- The previous question may be moved on a series of resolutions, but after it is ordered a separate vote may be had on each resolution. Volume **V**, section **5468**.
- An order for the previous question does not preclude the demand for a separate vote on component substantive propositions. Volume **VIII**, section **3173**.

#### (11) Of the Question on a Vote.—Affecting Motion to Reconsider.

A resolution having been divided for the vote a separate motion to reconsider was held necessary for each vote and was made first as to the first portion of the resolution. Volume **V**, section **5609**.

## (12) Of the Question on a Vote.—Bills, Resolutions, Preambles, etc.

- In voting on the engrossment and third reading and passage of a bill a separate vote on the various propositions of the bill may not be demanded. Volume **V**, section **6144**. Volume **VIII**, section **3172**.
- For a time a rule provided for a division of the question on the engrossment of a bill appropriating money (footnote). Volume **V**, section **6144**.
- On the passage of a bill with a preamble a division of the question may not be demanded. Volume **V**, section **6147**.
- On the passage of a joint resolution with a preamble a separate vote may not be demanded on the preamble. Volume **V**, section **6148**.

#### DIVISION—Continued.

- (12) Of the Question on a Vote.—Bills, Resolutions, Preambles, etc.—Continued.
  - A division of the question may not be demanded on the passage of a joint resolution. Volume V, sections 6145. 6146.
  - On a resolution for the adoption of a series of rules which were not presented as a part of the resolution, it was held not in order to demand a separate vote on each rule. Volume **V**, section **6159**.
  - A single proposition with modifications may not be divided for the vote. Volume V, section 6158.
  - A resolution may be divided if it contains more than one section which standing alone would constitute a substantive proposition. Volume **VIII**, section **3163**.
  - A rule provides that motions or resolutions to elect members of the standing committees shall not be divisible. Volume **VIII**, section **2175**.
  - Form of special order for considering a Senate bill in the Committee of the Whole making in order House committee amendments and providing for separate vote on each. Volume **VIII**, section **799**.
  - It is in order to demand a division of the question on agreeing to a resolution of impeachment and a separate vote may be had on each article. Volume **VI**, section **545**.

# (13) Of the Question on a Vote.-When a Proposition Affects More Than One Person.

- The House declined to censure two Members in one resolution, taking such action as enabled a vote to be taken as to each. Volume II, section 1621.
- A pending single resolution providing for seating several claimants, the Speaker ruled that the vote might be taken separately as to each claimant. Volume **I**, section **623**.
- The latest ruling is that a resolution affecting two individuals may be divided, although such division may demand a reconstruction of the text. Volume **V**, sections **6120**, **6121**.
- By a single resolution the Senate expelled several Senators for treasonable conspiracy against the Government. Volume II, section 1266.
- A resolution need not necessarily be divided because it affects the titles of the seats of two Senators from different States with different questions involved. Volume **V**, section **6119**.
- A division being demanded on a resolution for seating several claimants, the oath may be administered to each as soon as his case is decided. Volume **I**, section **623**.

### (14) Of the Question on a Vote.—In Judgment on an Impeachment Trial.

- Views of the Chief Justice on form of final question in the Johnson trial and on division of the articles for voting. Volume III, section 2439.
- The Presiding Officer held that the question on removal and disqualification was divisible. Volume III, section 2397.
- The Presiding Officer held that the question on removal and disqualification was divisible. Volume VI, section 512.

#### (15) In Referring Papers to Committees.

- A presidential message may be divided for reference and portions relating to one topic referred to one committee while portions dealing with other subjects are referred to other committees. Volume **VIII**, sections **3348**, **3349**.
- A portion of a petition may be referred to one committee and the remainder to another. Volume **IV**, sections **3359**, **3360**.
- A portion of a petition being in contravention of a rule was laid on the table while the remainder was referred. Volume **II**, section **3358**.
- If a portion of a petition be excluded by a rule the entire paper must be excluded if the context be such as to be incapable of division. Volume **IV**, section **3357**.
- A joint resolution may not be divided for reference. Volume IV, section 4376.

### DIVORCE.

- The Committee on the Judiciary has exercised jurisdiction over legislative propositions related to marriage, divorce, and polygamy. Volume **IV**, section **4076**.
- The Committee on the District of Columbia has exercised jurisdiction as to bills relating to executors, administrators, wills, and divorce in the District. Volume **IV**, section **4289**.

#### DIXON.

After full consideration the Senate, in the case of Archibald Dixon, decided that a Member might resign, appointing a future date for his retirement. Volume **II**, section **1227**.

### DOCKERY, ALEXANDER M., of Missouri, Speaker Pro Tempore and Chairman.

Decisions on questions of order relating to-

Adjourn, motion to Volume V, section 5375.

Amendments not germane. Volume V, section 5844.

- Appropriations. Volume IV, section 3891. Volume VII, section 1555.
- Bills. Volume IV, section 4656.
- Call of the House. Volume IV, sections 2999, 3000. Volume V, section 5607.
- Committe of the Whole. Volume IV, section 4850.
- House as in Committee of the Whole. Volume IV, section 4933.
- Jurisdiction of committees. Volume IV, section 4388.
- Reading of bills. Volume IV, section 3402.

#### **DOCUMENT ROOM.**

The Doorkeeper appoints superintendents to have charge of the folding and document rooms. Volume I, section 262.

### DOCUMENTS.

- (1) Presentation and reading of messages, communications, etc.
- (2) Printing, reprinting, and binding of.
- (3) Distribution of, by Members.
- (4) Falsification, suppression of, etc.
- (5) Custody of during electoral count.
- (6) As evidence.—In an election case.
- (7) As evidence.—In inquiries preliminary to impeachment, etc.
- (8) As evidence.—In impeachment trials.
- (9) Jurisdiction of Committees as to.

#### (1) Presentation and Reading of Messages, Communications, etc.

- While a message of the President is always read in full and entered on the Journal, the latest rulings have not permitted the reading of the accompanying documents to be demanded as a matter of right. Volume **V**, sections **5267–5271**.
- The documents which are a part of a message of the President are not read before the message is disposed of. Volume **V**, section **5272**.
- Illustration of the difficulty of conceding to a Member the right to have read any paper concerning which he is to vote. Volume **V**, section **5266**.
- Executive communications are addressed to the Speaker and are by him referred. Volume IV, section 3573.
- Neither by unanimous consent nor by suspension of the rules was the Speaker allowed to present to the House the report of the Peace congress of 1861. Volume **V**, section **6656**.
- While a message of the President is always printed in the Congressional Record, the accompanying documents are not printed. Volume **V**, section **6963**.
- Accompanying documents, although referred to in a message from the President, are not read or entered on the Journal. Volume VII, section 1108.
- While a rule formerly made the printing of documents accompanying messages from the President mandatory, the statute superseding the rule does not require it. Volume **VIII**, section **3352**.

### PRECEDENTS OF THE HOUSE OF REPRESENTATIVES

### DOCUMENTS—Continued.

### (2) Printing, Reprinting, and Binding of.

- Statutes authorize the sale of stationery for official use and the binding of official documents for Members by the Public Printer at cost. Volume VI, section 214.
- The approved form of resolutions authorizing printing begin "Resolved, That there shall be printed." Volume VIII, section **3661**.
- All documents referred to committees or otherwise disposed of are printed unless otherwise specially ordered. Volume V, section 7315.
- The printing and distribution of documents and reports are specifically regulated by statute. Volume **V**, section **7318**.
- The printing of documents is governed by statute, and motions to authorize such printing are not in order. Volume **VIII**, section **3665**.
- The statutes limit the printing of documents and reports. Volume V, section 7320.
- The statutes governing the numbering in series and binding of House and Senate reports and documents. Volume V, section 7324. Volume VIII, section 3664.
- General provision of the statutes relating to printing of memorial addresses, drawings, maps, etc., and editing of documents. Volume **V**, section **7317**.
- The Congressional order to print must expressly authorize the printing of illustrations which are parts of documents or reports. Volume **V**, section **7320**.
- Illustrations in documents or reports are printed only on express authorization of the House. Volume V, section 7321.

Statutes relating to printing the laws for the use of House and Senate. Volume V, section 7328.

- Self-appropriating orders for printing extra copies of bills, documents, etc., are required to be by joint resolution. Volume **V**, section **7319**.
- Motions to print additional numbers of a bill, report, resolution, or document shall be referred to the Committee on Printing, and the report thereon must be accompanied by an estimate of cost. Volume **V**, section **7315**.
- Extra copies of hearings and other documents may be ordered by simple resolution, by either House, within the cost of \$500. Volume **VIII**, section **3666**.
- One reprint of a document at a cost not to exceed \$500 having been ordered by the House, an order by simple resolution for a second reprint, although within the cost limit of \$500, is in violation of law and requires concurrence of the other House. Volume **VIII**, section **3666**.
- Resolutions for printing extra copies of bills, documents, etc., are required to be referred to the Committee on Printing, to be reported with estimates of cost. Volume **V**, section **7319**.
- The Joint Committee on Printing have power to regulate the printing of documents to the demand, within certain limits. Volume **V**, section **7327**.
- The Joint Committee on Printing may order printed extra copies of a bill, document, etc., at a cost not to exceed \$200 in any one instance. Volume V, section 7319. Volume VIII, section 3666.
- The Secretary of the Senate and Clerk of the House have a discretionary power to order the reprinting of bills, resolutions, documents, etc. Volume **V**, section **7319**.
- Reprints may be ordered for the use of the document room in any number, but when ordered for the folding room require a minimum of 2,471 copies. Volume **VIII**, section **3666**.
- Formerly authority to requisition printing and binding was granted severally to committees of the House by separate resolutions, but beginning with the Sixty-fifth Congress general leave to order necessary printing and binding has been provided by blanket resolution. Volume **VIII**, section **3659**.
- A committee of the House may order printed 1,000 copies of its hearings irrespective of cost. Volume **VIII**, section **3666**.

### DOCUMENTS-Continued.

### (2) Printing, Reprinting, and Binding of-Continued.

- The rules do not require the printing of hearings, and the distribution of records of hearings is within the discretion of the committee in charge of the bill. Volume **VIII**, section **3667**.
- Committee hearings may be printed as Congressional documents only when specifically ordered by Congress or either House thereof. Volume **VIII**, section **3664**.
- Reports of communications to Congress from bureaus, boards, delegates to conferences, or heads of departments are printed under the direction of the Speaker and are within his discretion unless otherwise provided by law. Volume **VIII**, section **3662**.

### (3) Distribution of, by Members.

A statute provides for the printing and distribution of documents. Volume VI, section 371.

- The statutes define the term "public document" and provide for the division of documents among Members and the distribution thereof. Volume **V**, section **7316**.
- Public documents are distributed to Members in trust for the benefit of the people. Volume V, section 7330.
- Provisions for distribution of documents through the folding room allot an equal number to each Member of the House, to be issued on his order only; distribution through the document room renders them subject to application without limitation on the number which may be issued to any one applicant. Volume **VIII**, section **3661**.
- Under provision of law, documents not withdrawn by a retiring Member prior to the convening of the next Congress are forfeited to his successor. Volume **VIII**, section **3668**.
- Instance where the law providing for distribution of documents to Members was suspended by joint resolution to permit outgoing Members to distribute publications which by reason of the calling of an extra session would otherwise have been allotted to their successors. Volume **VIII**, section **3668**.
- The accumulation of obsolete documents in the folding room becoming burdensome, the House authorized distribution of all for which there was demand and directed that the remainder be sold as waste paper. Volume **VIII**, section **3669**.
- Hearings, bills, resolutions, documents, etc., distributed through the document room, are dispensed on application without reference to the number received by any one member, while those distributed through the folding room are credited to the accounts of Members pro rata and are issued only on the order of Members to whom assigned. Volume **VIII**, section **3666**.
- The approved phraseology for making documents available through the folding room is "Distributed through the House folding room;" for distribution through the document room is "For the use of the House document room." Volume **VIII**, section **3661**.
- Each Member is entitled to one bound copy of each public document to which he may be entitled. Volume **V**, section **7323**.
- Opinion of the Attorney General on the law authorizing the franking of public documents. Volume **VI**, section **221**.
- the statute authorizing the addressing of franked matter "on behalf of" a Member does not authorize the extension of such privilege to purchasers of frankable documents. Volume VI, section 221.

# (4) Falsification, Suppression of, etc.

- The falsification of a House document was made the subject of examination by a select committee. Volume **V**, section **7329**.
- A Member having stated that a portion of a House document had been suppressed, the House, on request of the printers, ordered an investigation. Volume **III**, section **1795**.

### (5) Custody of, during Electoral Count.

When, during the electoral count of 1873, the two Houses separated to consider objections, of the Vice-President, who had custody of the documents, left with the House duplicates of the electoral certificates. Volume **III**, section **1951**.

#### DOCUMENTS—Continued.

### (6) As Evidence.—In an Election Case.

- A certified copy of the official abstract of the vote is competent proof in an election case. Volume **I**, section **839**.
- A limit on the time of taking testimony in an election case applies to witnesses and not to a certified copy of the returns. Volume **I**, section **839**.
- A certificate of a State officer, with belated returns from election inspectors (whose authority to make such returns was doubtful), was admitted, although procured ex parte. Volume **I**, section **812**.
- A certified copy of a public record was admitted in an election case, although presented in the time for taking rebuttal testimony. Volume **II**, section **1122**.
- The House declined to admit as evidence in an election case the decision of a State impeachment court on a related subject. Volume I, section 709.
- The Elections Committee declined to consider as evidence certain official documents of a State submitted without authority from the House and not decisions in a proceeding between the parties to the pending contest. Volume **I**, section **608**.
- The record of a trial in a State court as to a title to a State office is not competent evidence in an election case, although relating to the election in question. Volume **II**, section **913**.

# (7) As Evidence.—In Inquiries Preliminary to Impeachment, etc.

- The House referred to the Committee on Reconstruction the evidence taken by the Judiciary Committee in the first attempt to impeach President Johnson. Volume **III**, section **2408**.
- In the Watrous investigation of 1860 the Judiciary Committee, without special leave, considered the evidence and reports in preceding Congresses relating to this case. Volume III, section **2499.**
- Instance wherein a House committee charged with an investigation examined testimony taken before a Senate committee. Volume **III**, section **2507**.

### (8) As Evidence.—In Impeachment Trials.

- In impeachment trials public documents are admitted in evidence for what they may be worth. Volume III, sections 2260, 2261.
- In the Johnson trial a message of President Buchanan, published as a Senate document, was admitted as evidence. Volume III, section 2262.
- In the Johnson trial the Chief Justice ruled that an official message transmitted after the act was not admissible as evidence to show intent. Volume **III**, section **2245**.
- By a close vote after elaborate argument the record of Congressional debates was admitted during the Swayne trial as having a bearing on the construction of a law. Volume **III**, section **2267**.
- Testimony taken before a House committee and seen by respondent was admitted in the Belknap trial not as evidence of the fact but as a partial foundation for an inference. Volume **III**, section **2269**.
- Instance in the Belknap trial wherein a document not pertinent on its face was admitted to prove the negative of a pertinent proposition. Volume **III**, section **2274**.
- The Senate declined to admit in the Belknap trial testimony taken before a House committee and published as a public document. Volume **III**, section **2268**.
- The Chief Justice held in the Johnson trial that offer of documentary proof should state its nature only, but that the Senate might order it to be read in full before acting on the objection. Volume III, section 2202.
- In the Johnson trial the managers were not required in submitting a letter of respondent to also submit accompanying but not necessarily pertinent documents. Volume **III**, section **2263**.
- In the Johnson trial the Senate sustained the Chief Justice in admitting as evidence of a general practice tabular statements of documents relating to particular instances. Volume **III**, section **2258**.

#### DOCUMENTS—Continued.

- (8) As Evidence.—In Impeachment Trials—Continued.
  - A summary by counsel of the contents of documents was held to be in the nature of argument and not admissible as evidence. Volume **III**, section **2259**.
  - A statement signed by the Secretary of the Treasury, but not under seal, summarizing the contents of official documents was objected to as evidence in the Swayne trial. Volume **III**, section **2277**.
  - Instance in the Swayne trial wherein, with the concurrence of counsel, the managers introduced without oral testimony a certified copy of a court record. Volume **III**, section **2265**.
  - In the Swayne trial, evidently by written stipulation between managers and counsel, certified copies of records were used in the same way as the original might have been used. Volume III, sections 2265, 2266.
  - Rulings in the Swayne trial as to right of counsel of respondent to introduce documents in evidence during their cross-examination of witnesses for the managers. Volume III, section 2212.
  - In the Johnson trial the Senate declined to admit as rebutting evidence a document not responsive to any evidence offered on the other side. Volume **III**, section **2216**.
  - A certified paper bearing only indirectly on a question at issue was ruled out in the Swayne trial. Volume **III**, section **2225**.

### (9) Jurisdiction of Committees as to.

- Bills relating to historic documents, relics, and buildings have been reported by the House branch of the Joint Committee on the Library. Volume **VII**, section **2086**.
- Bills proposing permanent law relative to the printing, binding, and distribution of public documents have been reported by the House branch of the Joint Committee on Printing. Volume **VII**, section **2093**.
- Directions to the Clerk of the House to classify books and documents in the House library and dispose of any surplus in conjunction with the chairman of the Committee on the Disposition of Useless Executive Papers and the Librarian of Congress was held to be a subject not within the jurisdiction of the Committee on Accounts. Volume **VIII**, section **2301**.

### DODGE.

The New York election case of Dodge v. Brooks in the Thirty-ninth Congress. Volume II, sections 859-861.

### DOMICILE.

- Discussion of the meaning of the words "residence" and "domicile" as related to the qualifications of a voter. Volume II, section 886. Volume VI, sections 96, 154.
- In 1834, in an inconclusive case, the Elections Committee gave the word "residence" the same meaning as "home" or "domicile." Volume I, section 54.
- In determining citizenship a committee ruled that the domicile of the father is considered the domicile of the son during the minority of the son if he be under the control and direction of the father. Volume **I**, section **422**.
- Discussion as to domicile and validity of votes cast by soldiers. Volume VI, section 114.
- The domicile of soldiers in the service of the United States is established by nativity or by residence with the requisite intention or derivative as that of family or dependents. Volume **VI**, section **148**.

### DONNELLY.

The Minnesota election case of Donnelly v. Washburn in the Forty-sixth Congress. Volume **II**, sections **945–948**.

#### DONOVAN.

The Connecticut election case of Donavan v. Hill in the Sixty-fourth Congress. Volume VI, section 140.

### PRECEDENTS OF THE HOUSE OF REPRESENTATIVES

### DOORKEEPER.

- (1) Election of.
- (2) Removal or death of.
- (3) Duty as to roll at organization.
- (4) Duties as to the Hall and business of the House.
- (5) Employees of.
- (6) Duties as custodian of the Hall, etc.

#### (1) Election of.

- The elective officers of the House, in addition to the Speaker, are the Clerk, Sergeant-at-Arms, Doorkeeper, Postmaster, and Chaplain. Volume **I**, section **187**.
- Instance wherein the House failing to elect a Doorkeeper and Postmaster, the officers of the preceding House continuing to serve. Volume **I**, section **193**.
- The Sergeant-at-Arms having resigned, the House instructed the Doorkeeper to perform the duties of the office until the beginning of the next session of Congress. Volume **I**, section **268**.
- The death of the Doorkeeper being announced, the House voted to proceed to the election of his successor at a future day. Volume **I**, section **266**.
- The vacancy caused by the death of the Doorkeeper was, after several days, filled by the House by election. Volume I, section 267.

#### (2) Removal or Death of.

A report from the Committee on Accounts having impeached the integrity of the Doorkeeper, the House removed him. Volume **I**, section **290**.

- Because of the misconduct of the incumbent, the office of Doorkeeper has been declared vacant and the duties have devolved upon the Sergeant-at-Arms. Volume **I**, sections **288**, **289**.
- On the announcement of the death of the Doorkeeper the House took appropriate action. Volume **V**, section **7173**.

### (3) Duty as to Roll at Organization.

The duty of making up the roll of Members-elect in event the Clerk can not act devolves on the Sergeant-at-Arms and next on the Doorkeeper. Volume I, section 15.

### (4) Duties as to the Hall and Business of the House.

- The Doorkeeper is required to enforce strictly the rules relating to the privileges of the Hall. Volume I, section 260.
- The Doorkeeper is required to clear the floor, fifteen minutes before the hour of meeting of all persons not privileged to remain, and keep it cleared until ten minutes after adjournment. Volume **V**, section **7295**.
- The Doorkeeper is to see that no one enters the room over the Hall of the House during its sittings. Volume V, section 7295.
- The Sergeant-at-Arms and Doorkeeper are charged with the enforcement of certain rules relating to decorum. Volume II, section 1136. Volume VI, section 190.
- A spectator in the Senate gallery having addressed remarks to the floor, the Vice President directed the Doorkeeper to remove him. Volume **VI**, section **260**.
- The ceremony of receiving a messenger from the President of the United States in the House. Volume **V**, section **6591**.
- After trial of impeachment had proceeded for several days, the formality of announcement by the Doorkeeper of appearance in the Chamber of the managers and the respondent was by consent dispensed with. Volume **VI**, section **477**.
- An alleged attempt of a Doorkeeper to detain and arrest a Member who was about to leave the Hall was held to involve a question of privilege, no authority having been given the Doorkeeper so to act. Volume III, section 2524.
- For permitting a Member under arrest to escape, the Doorkeeper was arraigned at the bar of the House. Volume I, section 291.

### DOORKEEPER—Continued.

### (5) Employees of.

- The Doorkeeper is responsible for the official conduct of his employees. Volume **I**, section **260**. Employees under the Clerk, Sergeant-at-Arms, Doorkeeper, and Postmaster shall generally be assigned only to the duties for which they are appointed. Volume **V**, section **7232**.
- The Doorkeeper has control of the messengers on the soldiers' roll. Volume I, section 262.
- The Doorkeeper appoints superintendents to have charge of the folding and document rooms. Volume I, section 262.
- In 1841 the assistant doorkeeper ceased to be an officer of the House. Volume I, section 261.

### (6) Duties as Custodian of the Hall, etc.

- The statutes impose on the Doorkeeper various duties in addition to those prescribed by the rules. Volume I, section 262.
- The Doorkeeper has general charge during recess of the apartments occupied by the House. Volume I, section 262.
- The Doorkeeper has the custody of all the furniture, books, and public property in the committee and other rooms under his charge. Volume **I**, section **261**.
- The Doorkeeper is required at stated times to return inventories of the Government property in his possession. Volume **I**, section **262**.
- At the commencement and close of each session of Congress the Doorkeeper is required to make, and submit to the House for examination by the Committee on Accounts, inventory of furniture, books, etc. Volume **I**, section **261**.

#### DOORS.

The Speaker orders the doors closed only when a call of the House is in progress. Volume VI, section 703.

### DOTY.

- The election case of Doty v. Jones, from Wisconsin Territory, in the Twenty-fifth Congress. Volume I, section 403.
- The prima facie election case of Doty and Jones, from Wisconsin Territory, in the Twenty-fifth Congress. Volume I, section 569.

### **DOUBLE MOTION.**

A Member is permitted, under certain circumstances, to make a double motion. Volume V, section 5637.

#### DOUGHTON.

The North Carolina election case of Campbell v. Doughton in the Sixty-seventh Congress. Volume VI, section 154.

### DOWELL, CASSIUS C., of Iowa, Chairman.

Decisions on questions of order relating to— Amendment. Volume VIII, sections 2843, 2851, 2872, 2895.
Appropriations. Volume VII, sections 1133, 1141, 1142, 1201, 1252, 1256, 1385, 1524, 1536, 1638, 1658, 2139.
Committee of the Whole. Volume VIII, section 2369.
Debate. Volume VIII, section 2489.
Recognition. Volume VIII, section 2472.
Reading. Volume VIII, section 2432.

### DOWNING.

The Illinois election case of Rinaker v. Downing in the Fifty-fourth Congress. Volume II, sections 1069, 1070.

### DOXEY, WALL, of Mississippi, Chairman.

Decisions on questions of order relating to— Appropriations. Volume **VII**, section **1513**.

### PRECEDENTS OF THE HOUSE OF REPRESENTATIVES

### DRAINAGE.

- Recent decisions hold an appropriation to investigate the drainage of wet lands not to be authorized by law. Volume **VII**, section **1297**.
- Contravening a former ruling, an appropriation for drainage investigations was held in order on the agricultural appropriation bill. Volume **VII**, section **1318**.
- The Committee on Rivers and Harbors has exercised jurisdiction over proposed legislation pertaining to drainage districts and levees, but may not report a bill relating to control of clerks of the War Department in the administration of such legislation. Volume **VII**, section **1844**.
- The disposal of drainage waters from irrigation projects is a subject within the jurisdiction of the Committee on Irrigation and Reclamation and not that of the Committee on Public Lands. Volume **VII**, section **2034**.

# DRAPER.

The Virginia election case of Draper v. Johnson in the Twenty-second Congress. Volume I, sections 781-783.

### DRAWINGS.

General provision of the statutes relating to printing of memorial addresses, drawings, maps, etc., and editing of documents. Volume **V**, section **7317**.

# DROMGOOLE, GEORGE C., of Virginia, Chairman.

Decision on question of order relating to-

Yeas and nays. Volume IV, section 4723.

#### DRUGS.

- Bills to prevent the adulteration, misbranding, etc., of foods and drugs have been reported by the Committee on Interstate and Foreign Commerce. Volume IV, section 4112.
- Bills to prevent the adulteration, misbranding, manufacture, sale, or transportation of foods, drugs, medicines, and liquors have occasionally been reported by the Committee on Agriculture. Volume **VII**, section **1874**.
- The subject of adulteration of food, drugs, etc., in the District is within the jurisdiction of the Committee for the District of Columbia. Volume **IV**, section **4280**.

# DRY DOCKS.

- An appropriation for a new naval dry dock, which has not been begun under authority of prior law, has been held not to be in continuation of a public work. Volume **IV**, sections **3729–3734**.
- An appropriation for a floating dry dock, not otherwise authorized by law, is not in order on the naval appropriation bill as in continuation of a public work. Volume **IV**, sections **3735**, **3736**. The subjects of construction, maintenance, and operation of locks and dry docks are subjects
- within the jurisdiction of the Committee on Rivers and Harbors. Volume **VIII**, section **2286**.

# DUANE.

William Duane, for a publication tending to defame the Senate, was found guilty of contempt and imprisoned by order of that body. Volume **II**, section **1604**.

### DUBOIS.

The Senate election case of Clagett v. Dubois, of Idaho, in the Fifty-second Congress. Volume II, section 1061.

#### DUEL.

- The question of privilege arising from the duel between Jonathan Billey and William J. Graves. Volume II, section 1644.
- Members who had been concerned in a duel which resulted in the death of a Member were permitted to attend and cross-examine witnesses during the investigation. Volume II, section 1644.

### DUFFY.

The New York election case of Duffy v. Mason in the Forty-sixth Congress. Volume II, sections 942-944.

### DUNN.

The New York election case of Gerling v. Dunn in the Sixty-fifth Congress. Volume VI, section 150.

# DUNN, POINDEXTER, of Arkansas, Chairman.

Decision on question of order relating to-

Authorization of appropriation. Volume IV, section 3780.

### DU PONT.

The Senate election case of Henry A. du Pont, of Delaware, in the Fifty-fourth Congress. Volume I, sections 563, 564.

The Senate election case of Henry A. du Pont, of Delaware, in the Sixty-second Congress. Volume VI, section 129.

### **DURBORROW.**

The Illinois election case of Durborrow v. Lorimer in the Fifty-eighth Congress. Volume I, section 740.

### DURELL.

The investigation of the conduct of Edward H. Durell, United States district judge for Louisiana. Volume III, sections 2506-2509.

#### DURESS.

- Discussion as to whether the distribution of United States soldiers in the neighborhood of the polls justified rejections of returns for intimidation. Volume **II**, section **925**.
- The mere presence of United States soldiers in the neighborhood of the polls, unaccompanied by disorderly or threatening conduct, does not vitiate the poll. Volume **II**, section **906**.
- Discussion as to whether or not the mere presence of United States troops near the polls constituted undue influence justifying rejection of the returns. Volume **II**, section **926**.
- Discussion of social, business, and religious influences as form of intimidation in elections. Volume II, section 925.
- Discussion as to whether or not undue influence must be shown to have affected the result materially to justify rejection of the returns. Volume **II**, section **925**.
- Fraud, shown by oral testimony as to a stolen poll book and inferred from acts of violence, was held to justify the rejection of a greater part of the returned votes. Volume I, section 840.
- The House rejected votes cast by prisoners brought from the jail to the polls and voting under duress. Volume II, section 990.
- The House rejected the votes of paupers who were carried to the polls by officers and compelled to vote contrary to their party affiliations. Volume **II**, section **990**.
- A Territorial legislature being chosen under duress of armed invaders, the House unseated the Delegate chosen under a law passed by that legislature. Volume **I**, section **826**.

#### **DUTIABLE GOODS.**

In the later practice of the House subjects relating to transportation of dutiable goods, ports of entry and delivery, and customs collection districts have been reported by the Committee on ways and Means. Volume **IV**, section **4026**.

### DUTIES.

- (1) Of officers and employees of the House.
- (2) Customs.

### (1) Of Officers and Employees of the House.

The elective officers of the House are sworn to support the Constitution and discharge their duties faithfully. Volume **I**, section 187.

### **DUTIES**—Continued.

#### (1) Of Officers and Employees of the House-Continued

- Employees of the House may not sublet their duties nor divide their compensation with others. Volume **V**, section **7232**.
- A discussion of the duties and methods of selection of the party whips. Volume VIII, section 3615.
- A discussion of the functions and duties of the majority and minority floor leaders. Volume VIII, section 3614.
- The Speaker does not assume to control the Sergeant-at-Arms in the discharge of certain official duties. Volume VI, section 30.
- On the removal of the Sergeant at Arms, the Deputy Sergeant at Arms succeeded to the duties of the office as Assistant Sergeant at Arms, without action by the Senate. Volume VI, section **37**.
- During the temporary disability of the Sergeant-at-Arms another was authorized to perform the duties of the office. Volume VI, section 32.
- In the absence of the Sergeant at Arms, the duties of his office are discharged by sworn deputies, and the Speaker issues directions as if he were present in person. Volume VI, section 679.
- Instance in which the Sergeant at Arms was summoned to the bar of the House and required to report progress in the discharge of the duties of his office. Volume **VI**, section **687**.
- The question as to whether an officer of the House is properly discharging the duties of his office is a legal proposition, and one which the Speaker is not called upon to decide. Volume **VI**, section **30**.
- Propositions limiting or enlarging the powers and discretion of officers of the House in the discharge of administrative duties are not within the jurisdiction of the Committee on Accounts and nullify the privilege of resolutions reported by that committee even though associated with expenditures from the contingent fund. Volume **VIII**, section **2301**.
- An officer legally designated to take testimony in a contested election case performs such duty as the representative of the Congress. Volume **VI**, section **186**.
- A joint committee created by statute is not susceptible to control by one House and its duties may not be enlarged or diminished by either House acting independently. Volume VII, section 2164.

### (2) Customs.

- The House maintains that customs duties may not be changed otherwise than by an act of Congress originated by itself. Volume II, section 1531.
- Approvals by Congress of reciprocity treaties affecting customs duties. Volume II, section 1531. Discussion of the prerogatives of the Senate as to treaties affecting customs duties. Volume II, section 1531.
- Argument that duties are more properly regulated with the publicity of Congressional action than by treaties negotiated by the Executive and ratified by the Senate in secrecy. Volume **II**, section **1532**.
- In 1844 the Senate took the view that the constitutional method of regulating duties was by act of Congress rather than by treaty. Volume **II**, section **1532**.
- The Committee on Ways and Means has jurisdiction of bills providing methods of payment of duties and acceptance of negotiable instruments in payment of duties and taxes. Volume **VII**, section **1730**.
- The Committee on Ways and Means has exercised jurisdiction over bills providing for refund of duties collected on imports. Volume **VII**, section **1731**.
- Bills relating to allowances on internal-revenue duties are reported by the Committee on Ways and Means. Volume VII, section 1734.

# **DUTIES**—Continued.

### (2) Customs—Continued.

Argument that the treaty-making power is subject to the authority and power to originate revenue legislation specially delegated by the Constitution to the House. Volume **VI**, section **324**.

### DUVALL.

The Maryland election case of Gabriel Duvall in the Third Congress. Volume I, section 565.

### DYER.

- The Missouri election case of Switzler v. Dyer in the Forty-first Congress. Volume **II**, section **873**. The Missouri election case of Kinney v. Dyer in the Sixty-second Congress. Volume **VI**, section **135**.
- The Missouri election case of Gill v. Dyer in the Sixty-third Congress. Volume VI, section 138.