

Union Calendar No. 481

105TH CONGRESS }
2d Session

HOUSE OF REPRESENTATIVES

{ REPORT
105-840

SURVEY OF ACTIVITIES
OF THE
HOUSE COMMITTEE ON RULES
105TH CONGRESS

REPORT
OF THE
COMMITTEE ON RULES



JANUARY 2, 1999.—Committed to the Committee of the Whole House on
the State of the Union and ordered to be printed

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LETTER OF TRANSMITTAL

HOUSE OF REPRESENTATIVES,
Washington, DC, January 2, 1999.

Mr. JEFFERY TRANDAHL,
Acting Clerk, House of Representatives,
Washington, DC.

DEAR MR. TRANDAHL: Pursuant to House rule XI, clause 1(d) I am hereby transmitting a report entitled "Survey of Activities of the House Committee on Rules, 105th Congress."

Sincerely,

GERALD B.H. SOLOMON, *Chairman.*

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JANUARY 2, 1999.—Committed to the Committee of the Whole House on the State
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Mr. SOLOMON, from the Committee on Rules,
submitted the following

REPORT

together with

ADDITIONAL VIEWS

Pursuant to the provisions of Rule XI, clause 1(d) of the Rules of the House of Representatives, the Committee on Rules submits the following report on its activities during the 105th Congress.

I. HISTORY, FUNCTION, AND ORGANIZATION OF THE COMMITTEE ON RULES

A. INTRODUCTION

In the 105th Congress, the Rules Committee retained its traditional structure and function in the House of Representatives. Its size and super-majority party ratio remained the same as in previous Congresses, under Republican and Democratic control of the institution, as did its central role and operation as the scheduling arm of the majority leadership on major legislation.

The Committee has been variously described by scholars and Members as a “legislative traffic cop,” “gatekeeper,” “field commander,” the “Speaker’s Committee,” and the “dress rehearsal” for the House floor. All of these terms underscore the critical part the Committee plays in the conduct of legislative business on the House floor. The primary responsibility of the Committee remains one of setting the terms for debate and amendments on major legislative measures reported from other committees. At the same time,

the Rules Committee exercises “original jurisdiction” over changes in House Rules and the budget process.

While the principal purpose of this report is to summarize the activities of the Rules Committee in the 105th Congress, a secondary purpose is to view these activities in the context of the evolution of the Committee since the First Congress, and how it operates today.

B. HISTORY AND FUNCTION

The history of the Rules Committee roughly parallels the evolution of the House over the past 210 years. The first Rules Committee was established as a select committee of the House on the second day of the First Congress, April 2, 1789, pursuant to the Constitutional mandate in Article I, section 5, clause 2, that “Each House may determine the rules of its proceedings * * *” The Select Committee on Rules initially reported back a set of four rules five days after its appointment on: (1) the duties of the Speaker, (2) decorum and debate, (3) the disposition of bills, and (4) the operations of the Committee of the Whole. Six days later, on April 13th, the Select Committee reported an additional eight rules dealing with such matters as the service of Members on committees, Members’ attendance at floor proceedings, creation of a standing Committee on Elections, duties of the Clerk, and duties of the Sergeant-at-Arms. With the adoption by the House of these rules, the Select Committee was dissolved.

During the first 90 years of the House, the Rules Committee remained a select committee, reporting any recommended revisions in the standing rules at the beginning of a Congress from those of the previous Congress, and then going out of business. In some Congresses the House did not even bother to appoint a Select Committee on Rules and instead simply operated under the rules of the preceding Congress.

Although the House relied primarily on select committees in its early years to draft legislation, by the mid-nineteenth century this system had evolved into one consisting of 34 standing committees. The Rules Committee was also converted briefly into a standing committee between 1849 and 1853 but it was not until the House rules revision of 1880 that the Committee became a permanent, standing committee of the House. In 1858, the Speaker had been made a member of the Select Committee on Rules, and a year later was designated as its chairman. When the Committee became a standing committee in 1880, the Speaker retained the chairmanship, and, shortly thereafter, in 1883, the modern-day Rules Committee began to emerge when the House upheld the right of the Committee to issue “special orders” or “rules” providing for the consideration of legislation from other committees. By 1890, this new role became an accepted practice as the exclusive prerogative of the Rules Committee.

The importance of such special rules, which were simple House resolutions reported from the Rules Committee, was that they only needed a majority vote of the House to provide for the consideration of bills out of the order on which they appeared on their Calendar, whereas previously, a two-thirds vote was required to suspend the rules and take-up a bill out of order.

The person most responsible for recognizing and exploiting the full potential of the combined powers of Speaker and Rules Committee chairman was Representative Thomas Brackett Reed of Maine who served in those two roles in 1889–91, and 1895–99. Not only did he use the authority as Speaker to make rulings from the Chair that outlawed certain dilatory and obstructionist floor tactics, but he then proceeded to enshrine these rulings, known as “Reed’s Rules,” in the standing rules of the House in his capacity as Rules Committee chairman. And Reed made regular use of the Rules Committee to report special rules that enabled him to put the bills he wanted on the floor when he wanted them, and under his terms of debate and amendment.

It wasn’t until 1910 that this power combination was broken-up by a revolt against the conservative and autocratic Speaker Joe Cannon of Illinois who had served as Speaker and Rules Committee chairman since 1903. A group of progressive Republican insurgents joined with the Democratic minority in an attempt to directly amend House Rules from the floor. When Speaker Cannon upheld a point of order that only the Rules Committee could recommend changes in House Rules, the group voted to overturn the ruling and then proceeded to amend the rules to strip the Speaker of his chairmanship and membership on the Rules Committee as well as of his power to appoint the committee, and to enlarge the committee from five to 10 members, elected by the House. The following year, the new Democratic majority in the House completed the revolution by taking away the Speaker’s power to appoint all the other committees of the House. Ever since, all standing committees have been elected by the House.

The result of this revolt was far-reaching and long-lasting. The standing committees became independent power centers, no longer directly accountable to the Speaker. While the Rules Committee continued to serve as the scheduling arm of the Leadership, even it developed an independent streak of its own when reaction set in against the New Deal in 1937. From that time until 1961, the Committee was dominated by a conservative coalition of Southern Democrats and Republicans who would sometimes refuse to report rules on bills the majority leadership wanted on the floor, or would only report such rules under their terms and timing. A successful effort by Speaker Sam Rayburn of Texas and President John F. Kennedy in 1961 to enlarge the committee from 12 to 15 members, including two, more liberal Democrats, still did not bring the immediate results intended. It was not until the mid-seventies, with a large influx of new Democrats, that the Rules Committee was fully restored as an arm of the majority leadership.

The reform revolt of the mid-seventies also produced further decentralization in the House with the emergence of more independent-minded Members and the proliferation of semi-autonomous subcommittees. This decentralization soon led to off-setting pressures to give the majority leadership, particularly the Speaker, acting through the Rules Committee, more authority to pull things back together. In 1975, the Democratic Speaker was given authority under Caucus rules to appoint all Rules Committee Democrats, subject to Caucus ratification. In 1989 the Republican Conference gave the minority leader the same authority to appoint all Rules

Committee Republicans. Beginning in the 1980s, a trend away from open rules began. Whereas in the 95th Congress (1977–78), 85% of all special rules were open, meaning any Member could offer a germane floor amendment, this percentage began to gradually decline. By the 103rd Congress (1993–94), only 30% of the special rules were open, while the rest were restrictive or structured, meaning only amendments specified in the special rules could be offered. In the 104th Congress, the trend towards restrictive rules was suddenly reversed with open and modified open rules comprising 57% of all rules reported for the original consideration of legislation compared to 44% open or modified open rules in the 103rd Congress. The 105th Congress, under the continued leadership of Chairman Gerald B.H. Solomon of New York, continued the trend in favor of open deliberation on major legislation in the House.

C. COMMITTEE ORGANIZATION DURING THE 105TH CONGRESS

At the beginning of the 94th Congress, the Committee membership was increased from fifteen members (ten Democrats and five Republicans) to sixteen members (eleven Democrats and five Republicans). This ratio was retained until the 98th Congress, when the membership was reduced to thirteen members, nine Democrats and four Republicans. The membership has remained at thirteen, through the 105th Congress. The ratio of majority party members to minority party members also has remained the same. However, in the 104th and 105th Congresses, Republicans were in the majority and Democrats were in the minority.

Ten members of the Rules Committee in the 105th Congress served on the Committee during the previous Congress. The returning Republican Representatives were Gerald B.H. Solomon of New York, the Chairman of the Committee, David Dreier of California, Porter Goss of Florida, John Linder of Georgia, Deborah Pryce of Ohio, Lincoln Diaz-Balart of Florida and Scott McInnis of Colorado. The returning Democratic Representatives were John Joseph Moakley of Massachusetts, Martin Frost of Texas and Tony P. Hall of Ohio. New Republican members of the Committee were Doc Hastings of Washington and Sue Myrick of North Carolina. The fourth Democratic member of the Committee was Louise M. Slaughter of New York, who was not a member of the Committee during the 104th Congress, but had served on the Committee prior to the 104th Congress.

The Committee held its organizational meeting on January 8, 1997. Chairman Gerald B.H. Solomon of New York opened the meeting and introduced the new Republican members of the Rules Committee, Representatives Hastings and Myrick. The ranking minority member, Mr. Moakley, noted the return of Representative Slaughter to the Committee.

Mr. Dreier offered a motion that the Rules Committee adopt the proposed Committee rules for the 105th Congress.

Chairman Solomon explained that it had been almost two decades since there had been a full revision of the Rules Committee rules, and over the years there had been changes in the House rules which were not reflected in the Committee rules. As a result, the proposed revision was drafted as an entire new set of rules. However, many of the provisions were identical to the old rules,

and there were no policy changes other than those required by new House rules. The new Committee rules incorporated the "truth-in-testimony" changes to House rules. Nongovernmental, original jurisdiction witnesses before the Committee would be required to submit in advance, a curriculum vitae and a disclosure by source and amount of federal grants and contracts received by them and the organizations they represent for the current and preceding two fiscal years. The proposal also conformed Rules Committee rules to House rules by requiring that committee publications be available in electronic form, to the maximum extent feasible. Finally, the Committee rules were updated and clarified in many instances.

Mr. Dreier's motion to adopt the Committee rules was agreed to by a voice vote.

Mr. Dreier also offered a motion that pursuant to Rule 5(c), the Subcommittee on Rules and Organization of the House and the Subcommittee on Legislative and Budget Process, would each be composed of five majority and two minority members, identical to the ratio used in recent Congresses. Mr. Dreier's motion was adopted by a voice vote.

Chairman Solomon subsequently appointed David Dreier as Chairman of the Subcommittee on Rules and Organization of the House and appointed Porter Goss to chair the Subcommittee on Legislative and Budget Process. Chairman Solomon then appointed the majority and minority members of the two subcommittees as follows.

Subcommittee on Rules and Organization of the House: David Dreier (Chairman), Lincoln Diaz-Balart (Vice Chairman), Scott McInnis, Sue Myrick, Gerald B.H. Solomon, Tony P. Hall and Louise M. Slaughter.

Subcommittee on Legislative and Budget Process: Porter Goss (Chairman), John Linder (Vice Chairman), Deborah Pryce, Doc Hastings, Gerald B.H. Solomon, Martin Frost, and John Joseph Moakley.

Chairman Solomon designated David Dreier as Vice Chairman of the Rules Committee.

Next, Mr. Dreier moved that there be established as a part of the Rules Committee a bipartisan, Ad Hoc Task Force on the Recodification of the House Rules for the purpose of recommending to the Committee a more logical, orderly and comprehensive set of House rules without substantive policy changes. The Dreier motion was agreed to by a voice vote.

Chairman Solomon then appointed the following members to the Task Force: Mr. Dreier (Chairman), Ms. Pryce, Mr. Frost and Ms. Slaughter.

Mr. Dreier then moved that the Rules Committee approve a two month contract for a consultant, Ms. Monty Tripp. Chairman Solomon explained that the purpose of the contract was to establish a training program for majority staff in parliamentary procedure, and the Dreier motion was approved by a voice vote.

At a subsequent meeting on February 11, 1997, the Rules Committee adopted the Committee budget and authorized Chairman Solomon to introduce a funding resolution.

D. THE RULES COMMITTEE ON THE INTERNET

The Rules Committee's Internet Web page, <http://www.house.gov/rules/>, has made great strides in the 105th Congress in offering more information to its users. With the addition of two new links pertaining to Committee Schedule and Special Rules (providing for consideration of legislation on the House floor), the Rules Committee Web page has been accessed much more often in this Congress.

The two new links offer users valuable information pertaining to the Rules Committee's daily activities. Although proposed legislation sometimes comes to the Committee at a moment's notice, the Committee Schedule Link is updated within minutes of schedule announcements, additions, changes, or postponements.

The second new link has proven to be the most valuable to Rules Committee Web page users. The Special Rules link gives users access to the special rules reported by the Committee, which set the terms for debate on major legislation on the House floor. This information appears on the Web page minutes after the rule is reported from the Committee.

The addition of these two links and the ability to self-maintain the Rules Committee web-site, have had a drastic effect on the amount of use the web-page now receives. Since June, 1998, the Rules Committee web-site is averaging just under ten thousand hits a month.

The Rules Committee hopes to continue to move forward in the 106th Congress with more additions to the Web-page including a picture page, audio conferencing and an interactive site.

E. RULES OF THE COMMITTEE ON RULES

U.S. HOUSE OF REPRESENTATIVES

105TH CONGRESS

RULE 1—GENERAL PROVISIONS

(a) The rules of the House are the rules of the Committee and its subcommittees so far as applicable, except that a motion to recess from day to day, and a motion to dispense with the first reading (in full) of a bill or resolution, if printed copies are available, are non-debatable motions of high privilege in the Committee. A proposed investigative or oversight report shall be considered as read if it has been available to the members of the Committee for at least 24 hours (excluding Saturdays, Sundays, or legal holidays except when the House is in session on such day).

(b) Each subcommittee is a part of the Committee, and is subject to the authority and direction of the Committee and to its rules so far as applicable.

(c) The provisions of clause 2 of rule XI of the rules of the House are incorporated by reference as the rules of the Committee to the extent applicable.

(d) The Committee's rules shall be published in the Congressional Record not later than 30 days after the Committee is elected in each odd-numbered year.

RULE 2—REGULAR, ADDITIONAL, AND SPECIAL MEETINGS

REGULAR MEETINGS

(a)(1) The Committee shall regularly meet at 10:30 a.m. on Tuesday of each week when the House is in session.

(2) A regular meeting of the Committee may be dispensed with if, in the judgment of the Chairman of the Committee (hereafter in these rules referred to as the “Chair”), there is no need for the meeting.

(3) Additional regular meetings and hearings of the Committee may be called by the Chair.

NOTICE FOR REGULAR MEETINGS

(b) The Chair shall notify each member of the Committee of the agenda of each regular meeting of the Committee at least 48 hours before the time of the meeting and shall provide to each member of the Committee, at least 24 hours before the time of each regular meeting—

(1) for each bill or resolution scheduled on the agenda for consideration of a rule, a copy of—

(A) the bill or resolution,

(B) any committee reports thereon, and

(C) any letter requesting a rule for the bill or resolution;

and

(2) for each other bill, resolution, report, or other matter on the agenda a copy of—

(A) the bill, resolution, report, or materials relating to the other matter in question; and

(B) any report on the bill, resolution, report, or any other matter made by any subcommittee of the Committee.

EMERGENCY MEETINGS

(c)(1) The Chair may call an emergency meeting of the Committee at any time on any measure or matter which the Chair determines to be of an emergency nature; provided, however, that the Chair has made an effort to consult the ranking minority member, or, in such member’s absence, the next ranking minority party members of the Committee.

(2) As soon as possible after calling an emergency meeting of the Committee, the Chair shall notify each member of the Committee of the time and location of the meeting.

(3) To the extent feasible, the notice provided under paragraph (2) shall include the agenda for the emergency meeting and copies of available materials which would otherwise have been provided under subsection (b) if the emergency meeting was a regular meeting.

SPECIAL MEETINGS

(d) Special meetings shall be called and convened as provided in clause 2(c)(2) of rule XI of the Rules of the House.

RULE 3—MEETING AND HEARING PROCEDURES

IN GENERAL

(a)(1) Meetings and hearings of the Committee shall be called to order and presided over by the Chair or, in the Chair's absence, by the member designated by the Chair as the Vice Chair of the Committee, or by the ranking majority member of the Committee present as Acting Chair.

(2) Meetings and hearings of the committee shall be open to the public unless closed in accordance with clause 2(g) of rule XI of the Rules of the House of Representatives.

(3) Any meeting or hearing of the Committee that is open to the public shall be open to coverage by television, radio, and still photography in accordance with the provisions of clause 3 of the House rule XI (which are incorporated by reference as part of these rules).

(4) When a recommendation is made as to the kind of rule which should be granted for consideration of a bill or resolution, a copy of the language recommended shall be furnished to each member of the Committee at the beginning of the Committee meeting at which the rule is to be considered or as soon thereafter as the proposed language becomes available.

QUORUM

(b)(1) For the purpose of hearing testimony on requests for rules, five members of the Committee shall constitute a quorum.

(2) For the purpose of taking testimony and receiving evidence on measures or matters of original jurisdiction before the Committee, three members of the Committee shall constitute a quorum.

(3) A majority of the members of the Committee shall constitute a quorum for the purposes of reporting any measure or matter, of authorizing a subpoena, of closing a meeting or hearing pursuant to clause 2(g) of rule XI of the Rules of the House (except as provided in clause 2(g)(2)(A) and (B), or of taking any other action.

VOTING

(c)(1) No vote may be conducted on any measure or motion pending before the Committee unless a majority of the members of the Committee is actually present for such purpose.

(2) A rollcall vote of the Committee shall be provided on any question before the Committee upon the request of any member.

(3) No vote by any member of the Committee on any measure or matter may be cast by proxy.

(4) A record of the vote of each Member of the Committee on each rollcall vote on any matter before the Committee shall be available for public inspection at the offices of the Committee, and, with respect to any rollcall vote on any motion to amend or report, shall be included in the report of the Committee showing the total number of votes cast for and against and the names of those members voting for and against.

HEARING PROCEDURES

(d)(1) With regard to hearings on matters of original jurisdiction, to the greatest extent practicable: (A) each witness who is to ap-

appear before the Committee shall file with the committee at least 24 hours in advance of the appearance a statement of proposed testimony in written and electronic form and shall limit the oral presentation to the Committee to a brief summary thereof; and (B) each witness appearing in a non-governmental capacity shall include with the statement of proposed testimony provided in written and electronic form a curriculum vitae and a disclosure of the amount and source (by agency and program) of any Federal grant (or subgrant thereof) or contract (or subcontract thereof) received during the current fiscal year or either of the two preceding fiscal years.

(2) The five-minute rule shall be observed in the interrogation of each witness before the Committee until each member of the Committee has had an opportunity to question the witness.

(3) The provisions of clause 2(k) of rule XI of the rules of the House shall apply to any investigative hearing conducted by the committee.

SUBPOENAS AND OATHS

(e)(1) Pursuant to clause 2(m) of rule XI of the rules of the House of Representatives, a subpoena may be authorized and issued by the Committee or a subcommittee in the conduct of any investigation or series of investigations or activities, only when authorized by a majority of the members voting, a majority being present.

(2) The Chair may authorize and issue subpoenas under such clause during any period in which the House has adjourned for a period of longer than three days.

(3) Authorized subpoenas shall be signed by the Chair or by any member designated by the Committee, and may be served by any person designated by the Chair or such member.

(4) The Chair, or any member of the Committee designated by the Chair, may administer oaths to witnesses before the Committee.

RULE 4—GENERAL OVERSIGHT AND INVESTIGATIVE RESPONSIBILITIES

(a) The Committee shall review and study, on a continuing basis, the application, administration, execution, and effectiveness of those laws, or parts of laws, the subject matter of which is within its jurisdiction.

(b) Not later than February 15 of the first session of a Congress, the committee shall meet in open session, with a quorum present, to adopt its oversight plans for that Congress for submission to the Committee on House Oversight and the Committee on Government Reform and Oversight, in accordance with the provisions of clause 2(d) of House rule X.

RULE 5—SUBCOMMITTEES

ESTABLISHMENT AND RESPONSIBILITIES OF SUBCOMMITTEES

(a)(1) There shall be two subcommittees of the Committee as follows:

(A) Subcommittee on Legislative and Budget Process, which shall have general responsibility for measures or matters related to relations between the Congress and the Executive Branch.

(B) Subcommittee on Rules and Organization of the House, which shall have general responsibility for measures or matters related to relations between the two Houses of Congress, relations between the Congress and the Judiciary, and internal operations of the House.

(2) In addition, each such subcommittee shall have specific responsibility for such other measures or matters as the Chair refers to it.

(3) Each subcommittee of the Committee shall review and study, on a continuing basis, the application, administration, execution, and effectiveness of those laws, or parts of laws, the subject matter of which is within its general responsibility.

REFERRAL OF MEASURES AND MATTERS TO SUBCOMMITTEES

(b)(1) In view of the unique procedural responsibilities of the Committee, no special order providing for the consideration of any bill or resolution shall be referred to a subcommittee of the Committee.

(2) The Chair shall refer to a subcommittee such measures or matters of original jurisdiction as the Chair deems appropriate given its jurisdiction and responsibilities.

(3) All other measures or matters of original jurisdiction shall be subject to consideration by the full Committee.

(4) In referring any measure or matter of original jurisdiction to a subcommittee, the Chair may specify a date by which the subcommittee shall report thereon to the Committee.

(5) The Committee by motion may discharge a subcommittee from consideration of any measure or matter referred to a subcommittee of the Committee.

COMPOSITION OF SUBCOMMITTEES

(c) The size and ratio of each subcommittee shall be determined by the Committee and members shall be elected to each subcommittee, and to the positions of chairman and ranking minority member thereof, in accordance with the rules of the respective party caucuses. The Chair of the full committee shall designate a member of the majority party on each subcommittee as its vice chairman.

SUBCOMMITTEE MEETINGS AND HEARINGS

(d)(1) Each subcommittee of the Committee is authorized to meet, hold hearings, receive testimony, mark up legislation, and report to the full Committee on any measure or matter referred to it.

(2) No subcommittee of the Committee may meet or hold a hearing at the same time as a meeting or hearing of the full Committee is being held.

(3) The chairman of each subcommittee shall schedule meetings and hearings of the subcommittee only after consultation with the Chair.

QUORUM

(e)(1) For the purpose of taking testimony, two members of the subcommittee shall constitute a quorum.

(2) For all other purposes, a quorum shall consist of a majority of the members of a subcommittee.

EFFECT OF A VACANCY

(f) Any vacancy in the membership of a subcommittee shall not affect the power of the remaining members to execute the functions of the subcommittee.

RECORDS

(g) Each subcommittee of the Committee shall provide the full Committee with copies of such records of votes taken in the subcommittee and such other records with respect to the subcommittee necessary for the Committee to comply with all rules and regulations of the House.

RULE 6—STAFF

IN GENERAL

(a)(1) Except as provided in paragraphs (2) and (3), the professional and other staff of the Committee shall be appointed, by the Chair, and shall work under the general supervision and direction of the Chair.

(2) All professional, and other staff provided to the minority party members of the Committee shall be appointed, by the ranking minority member of the Committee, and shall work under the general supervision and direction of such member.

(3) The appointment of all professional staff shall be subject to the approval of the Committee as provided by, and subject to the provisions of, clause 6 of rule XI of the Rules of the House.

ASSOCIATE STAFF

(b) Associate staff for members of the Committee may be appointed only at the discretion of the Chair (in consultation with the ranking minority member regarding any minority party associate staff), after taking into account any staff ceilings and budgetary constraints in effect at the time, and any terms, limits, or conditions established by the Committee on House Oversight under clause 6 of House rule XI.

SUBCOMMITTEE STAFF

(c) From funds made available for the appointment of staff, the Chair of the Committee shall, pursuant to clause 5(d) of House rule XI, ensure that sufficient staff is made available to each subcommittee to carry out its responsibilities under the rules of the Committee, and, after consultation with the ranking minority

member of the Committee, that the minority party of the Committee is treated fairly in the appointment of such staff.

COMPENSATION OF STAFF

(d) The Chair shall fix the compensation of all professional and other staff of the Committee, after consultation with the ranking minority member regarding any minority party staff.

CERTIFICATION OF STAFF

(e)(1) To the extent any staff member of the Committee or any of its subcommittees does not work under the direct supervision and direction of the Chair, the Member of the Committee who supervises and directs the staff member's work shall file with the Chief of Staff of the Committee (not later than the tenth day of each month) a certification regarding the staff member's work for that member for the preceding calendar month.

(2) The certification required by paragraph (1) shall be in such form as the Chair may prescribe, shall identify each staff member by name, and shall state that the work engaged in by the staff member and the duties assigned to the staff member for the member of the Committee with respect to the month in question met the requirements of clause 6 of rule XI of the Rules of the House of Representatives.

(3) Any certification of staff of the Committee, or any of its subcommittees, made by the Chair in compliance with any provision of law or regulation shall be made (A) on the basis of the certifications filed under paragraph (1) to the extent the staff is not under the Chair's supervision and direction, and (B) on his own responsibility to the extent the staff is under the Chair's direct supervision and direction.

RULE 7—BUDGET, TRAVEL, PAY OF WITNESSES

BUDGET

(a) The Chair, in consultation with other members of the Committee, shall prepare for each Congress a budget providing amounts for staff, necessary travel, investigation, and other expenses of the Committee and its subcommittees.

TRAVEL

(b)(1) The Chair may authorize travel for any member and any staff member of the Committee in connection with activities or subject matters under the general jurisdiction of the Committee. Before such authorization is granted, there shall be submitted to the Chair in writing the following:

(A) The purpose of the travel.

(B) The dates during which the travel is to occur.

(C) The names of the States or countries to be visited and the length of time to be spent in each.

(D) The names of members and staff of the Committee for whom the authorization is sought.

(2) Members and staff of the Committee shall make a written report to the Chair on any travel they have conducted under this

subsection, including a description of their itinerary, expenses, and activities, and of pertinent information gained as a result of such travel.

(3) Members and staff of the Committee performing authorized travel on official business shall be governed by applicable laws, resolutions, and regulations of the House and of the Committee on House Oversight.

PAY OF WITNESSES

(c) Witnesses may be paid from funds made available to the Committee in its expense resolution subject to the provisions of rule XXXV of the rules of the House.

RULE 8—COMMITTEE ADMINISTRATION

REPORTING

(a) Whenever the Committee authorizes the favorable reporting of a bill or resolution from the Committee—

(1) the Chair or acting Chair shall report it to the House or designate a member of the Committee to do so, and

(2) in the case of a bill or resolution in which the Committee has original jurisdiction, the Chair shall allow, to the extent that the anticipated floor schedule permits, any member of the Committee a reasonable amount of time to submit views for inclusion in the Committee report on the bill or resolution.

Any such report shall contain all matters required by the rules of the House of Representatives (or by any provision of law enacted as an exercise of the rulemaking power of the House) and such other information as the Chair deems appropriate.

RECORDS

(b)(1) There shall be a transcript made of each regular meeting and hearing of the Committee, and the transcript may be printed if the Chair decides it is appropriate or if a majority of the Members of the Committee requests such printing. Any such transcripts shall be a substantially verbatim account of remarks actually made during the proceedings, subject only to technical, grammatical, and typographical corrections authorized by the person making the remarks. Nothing in this paragraph shall be construed to require that all such transcripts be subject to correction and publication.

(2) The Committee shall keep a record of all actions of the Committee and of its subcommittees. The record shall contain all information required by clause 2(e)(1) of rule XI of the rules of the House of Representatives and shall be available for public inspection at reasonable times in the offices of the Committee.

(3) All Committee hearings, records, data, charts, and files shall be kept separate and distinct from the congressional office records of the Chair, shall be the property of the House, and all Members of the House shall have access thereto as provided in clause 2(e)(2) of rule XI of the Rules of the House.

(4) The records of the Committee at the National Archives and Records Administration shall be made available for public use in accordance with rule XXXVI of the rules of the House of Representatives. The Chair shall notify the ranking minority member of any

decision, pursuant to clause 3(b)(3) or clause 4(b) of the rule, to withhold a record otherwise available, and the matter shall be presented to the Committee for a determination on written request of any member of the Committee.

COMMITTEE PUBLICATIONS ON THE INTERNET

(c) To the maximum extent feasible, the Committee shall make its publications available in electronic form.

CALENDARS

(d)(1) The Committee shall maintain a Committee Calendar, which shall include all bills, resolutions, and other matters referred to or reported by the Committee and all bills, resolutions, and other matters reported by any other committee on which a rule has been granted or formally requested, and such other matters as the Chair shall direct. The Calendar shall be published periodically, but in no case less often than once in each session of Congress.

(2) The staff of the Committee shall furnish each member of the Committee with a list of all bills or resolutions (A) reported from the Committee but not yet considered by the House, and (B) on which a rule has been formally requested but not yet granted. The list shall be updated each week when the House is in session.

(3) For purposes of paragraphs (1) and (2), a rule is considered as formally requested when the Chairman of a committee which has reported a bill or resolution (or a member of such committee authorized to act on the Chairman's behalf) (A) has requested, in writing to the Chair, that a hearing be scheduled on a rule for the consideration of the bill or resolution, and (B) has supplied the Committee with an adequate number of copies of the bill or resolution, as reported, together with the final printed committee report thereon.

OTHER PROCEDURES

(e) The Chair may establish such other Committee procedures and take such actions as may be necessary to carry out these rules or to facilitate the effective operation of the Committee and its subcommittees in a manner consistent with these rules.

RULE 9—AMENDMENTS TO COMMITTEE RULES

The rules of the Committee may be modified, amended or repealed, in the same manner and method as prescribed for the adoption of committee rules in clause 2 of rule XI of the Rules of the House, but only if written notice of the proposed change has been provided to each such Member at least 48 hours before the time of the meeting at which the vote on the change occurs. Any such change in the rules of the Committee shall be published in the Congressional Record within 30 calendar days after their approval.

II. HOUSE RULES CHANGES ADOPTED AT THE BEGINNING OF THE 105TH CONGRESS

A. INTRODUCTION

The resolution adopting the rules of a new Congress is usually called up by the former chairman of the Rules Committee or the majority leader, debated for one hour, and given an up-or-down vote after the minority attempts to bring up an alternative, which is traditionally defeated by a party-line vote.

On January 7, 1997, the opening day of the 105th Congress, Rules Chairman Gerald B.H. Solomon opened the debate by noting that “the 105th Congress will be the implementation Congress, both legislatively and procedurally.” The Congress would very much be focused on implementing the reforms initiated by the 104th Congress, on legislative and the procedural fronts.

The rules package for the 105th Congress was “modest in comparison [to the 104th Congress], as it should be,” according to Chairman Solomon. In the 104th Congress, the new Republican majority implemented sweeping and bold reforms of the House’s rules. Among other things, that package provided for the elimination of three committees and 32 subcommittees, thereby shrinking the size of this Congress and setting an example for the rest of the Federal Government; a one-third reduction in committee staff and funding; the elimination of proxy voting in committees; a three-fifths vote on income tax rate increases; the first ever comprehensive audit of House finances; term limits for the Speaker and committee and subcommittee chairmen; new sunshine rules to open committee hearings and meetings to the public and the broadcast media; and an overhaul of the administrative operations of the House.

The package of changes for the 105th Congress consisted of numerous minor and technical changes from the rules of the last Congress, as well as several significant changes, which are summarized below.

B. SECTION-BY-SECTION SUMMARY OF H. RES. 5, ADOPTING HOUSE RULES FOR THE 105TH CONGRESS

(Adopted by the House on January 7, 1997)

SEC. 1. POSTPONEMENT OF CORRECTIONS VOTES: The Speaker’s current authority to postpone votes on final passage of a measure would be extended to any manager’s amendment, and any motion to recommit a bill (or any previous question thereon), considered under the Corrections Day process. (Rule I, clause 5(b)(1))

SEC. 2. OBSOLETE REFERENCES TO “CONTINGENT FUND”: Five obsolete references to the House “contingent fund” would be changed to “applicable accounts of the House”. (Rule 1, clause 8, in two instances; Rule XI, clauses 1(c), 4(a), and 6(f))

SEC. 3. DRUG TESTING IN THE HOUSE: The Speaker, in consultation with the Minority Leader, shall develop through an appropriate entity of the House a system for drug testing that may include any Member, officer, or employee of the House and that is

otherwise comparable in scope to the present system for drug testing in the Executive Branch. (Rule 1, clause 13)

SEC. 4. POLICY DIRECTION, AND OVERSIGHT OF CHIEF ADMINISTRATIVE OFFICER: The Speaker's authority over the assignment of functions, policy direction and oversight to the CAO would be eliminated, leaving such authority exclusively with the House Oversight Committee, as it now is with respect to other House officers. (Rule V, clause 1)

SEC. 5. BUDGET JURISDICTION CHANGES: The Budget Committee would have jurisdiction over "budget process, generally" (and not just "congressional budget process"). The Committee on Government Reform and Oversight's jurisdiction over "budget and accounting measures, generally," would be changed to "government management and accounting measures, generally." (Rule X, clauses 1(d)(3) and 1(g)(4))

SEC. 6. DESIGNATING COMMITTEE ON EDUCATION AND THE WORKFORCE: The name of the Committee on Economic and Educational Opportunities would be changed to the Committee on Education and the Workforce. (Rule X, clauses 1(f) and 3(c))

SEC. 7. REQUIREMENT OF APPROVAL FOR SETTLEMENT OF CERTAIN COMPLAINTS: The provisions of section 2 of H. Res. 401 adopted by the House in the 104th Congress (April 16, 1996) would be extended to the 105th Congress. The provisions require the joint approval of the chairman and ranking minority member of the House Oversight Committee of the amount of a proposed settlement of a complaint under the Congressional Accountability Act before the employing House office can enter a settlement. (Rule X, clause 4(d))

SEC. 8. SPECIAL AUTHORITIES FOR CERTAIN REPORTS: (a) proposed investigative or oversight reports would be considered as read if available to committee members at least 24 hours in advance of their consideration; (b) committees would be authorized to file joint investigative or oversight reports with other committees on matters on which they had conducted joint studies or investigations; (c) committees would be authorized to file investigative or oversight reports after the final adjournment of a second session if they were properly approved and at least 7 calendar days are permitted for filing views; and (d) committee final activity reports could be filed after an adjournment without formal approval if at least 7 calendar days are permitted for filing views. (Rule XI, clauses 1(b) and (d))

SEC. 9. COMMITTEE PUBLICATIONS ON INTERNET: Committees would be required, to the maximum extent feasible, to make all committee publications available in electronic form. (Rule XI, clause 2(e))

SEC. 10. INFORMATION REQUIRED OF PUBLIC WITNESSES: Each committee shall require, to the greatest extent practicable, witnesses appearing in a non-governmental capacity to include with their advance written testimony a curriculum vitae and disclosure by source and amount of Federal government grants and contracts received by them and any entity they represent for the current and preceding two fiscal years. (Rules XI, clause 2(g))

SEC. 11. COMMITTEES' SITTINGS: The current prohibition on committees sitting while the House is considering legislation under the

five-minute rule (except by leave of the House), would be repealed. (Rule XI, clause 2(I))

SEC. 12. EXCEPTIONS TO FIVE-MINUTE RULE IN HEARINGS: Committees would be authorized to adopt a special rule or motion (a) to permit selected majority and minority members (in equal numbers) to take more than 5-minutes in questioning witnesses, but not more than 30 minutes per side, per witness; and (b) to permit the questioning of witnesses by staff provided that staff for the minority is given equal time and opportunity to do so. (Rule XI, clause 2(j)(2))

SEC. 13. REPEAL OF INFLATION IMPACT STATEMENT REQUIREMENT; ESTABLISHMENT OF CONSTITUTIONAL AUTHORITY STATEMENT REQUIREMENT: The current requirement for inflation impact statement in committee reports on bills would be repealed. A new "Constitutional Authority Statement" would be required in committee reports citing the specific powers granted to Congress by the Constitution on which the proposed enactment is based. (Rule XI, clause 2(1)(4))

SEC. 14. FILING OF REPORTS AFTER TIME FOR VIEWS: The period for filing views on reports would be changed from three full days after the day on which a bill or matter is ordered reported to three days counting the day on which the matter is ordered reported. Moreover, a committee would have the automatic right to arrange to have until an hour after midnight on the third day to file its report with the Clerk if intention to file views is announced. (Rule XI, clause 2(1)(5))

SEC. 15. COMMITTEE RESERVE FUND: Committee primary expense resolutions reported by the House Oversight Committee may include a reserve fund for unanticipated expenses provided that any allocation from such fund to a committee is approved by the House Oversight Committee. (Rule XI, clause 5(a))

SEC. 16. CORRECTIONS CALENDAR CHANGES: The Corrections Day rule would be amended to permit consideration of Corrections bills at any time on a Corrections Day (as opposed to immediately after the Pledge), and to permit bills to be called up in any order from the Calendar (as opposed to only in the numerical order in which they appear on the Calendar. (Rule XIII, clause 4(a))

SEC. 17. DYNAMIC ESTIMATION OF EFFECTS OF MAJOR TAX LEGISLATION: A report by the Ways and Means Committee on major tax legislation (as designated by the Majority Leader in consultation with the Minority Leader) may include an estimate of the change in revenues resulting from the enactment of the legislation on the basis of assumptions that estimate the probable dynamic macroeconomic feedback effects of such legislation. The Joint Tax Committee would be required to produce such an estimate if requested by the chairman of the Ways and Means Committee. Such estimates shall be for informational purposes only. (Rule XIII, clause 7)

SEC. 18. APPROPRIATIONS PROCESS CHANGES: No provision could be reported in a general appropriations bill, or considered as an amendment thereto, making the availability of funds contingent on the receipt or possession of information not required by existing law except germane provisions that retrench expenditures. The current right of the Majority Leader or a designee to offer the motion

to rise and report at the end of the reading of appropriations bills for amendment would be clarified to ensure that the motion could not be preempted by the offering of regular amendments. (Rule XXI, clause 2(a), (b), (c) and (d))

SEC. 19. CLARIFYING THE DEFINITION OF INCOME TAX RATE INCREASE: The definition of Federal income tax rate increases for purposes of the rules requiring a three-fifths vote on such increases and prohibiting retroactive income tax rate increases would be narrowed to include only increases in existing specific statutory Federal income tax rates in the Internal Revenue Code of 1986 (sec. 1(a)–(e), sec. 11(b), or sec. 55(b)) or adding new income tax rates to the highest of such specific income tax rates. (Rule XXI, clause 5(c) and (d))–

SEC. 20 UNFUNDED MANDATE CLARIFICATION: The current rule permitting an amendment to strike an unfunded mandate from a bill unless otherwise precluded by a special order of the House would be clarified by specifying that the reference to section 424(a)(1) of the Budget Act is to a “Federal intergovernmental mandate” whose direct costs exceed the threshold amounts specified in that section of the Budget Act. (Rule XXIII, clause 5(c))–

SEC. 21. DISCHARGE PETITION CLARIFICATION: The existing discharge rule would be amended to clarify that petitions may be filed on resolutions from the Rules Committee providing for the consideration of any unreported or any reported measure (not just those reported “favorably”), that such special rules may provide for the consideration of only one measure, and that the special rule may not provide for the consideration of non-germane amendments to such a measure. (Rule XXVII, clause 3)–

SEC. 22. PROHIBITING THE DISTRIBUTION OF CAMPAIGN CONTRIBUTIONS IN THE HALL OF THE HOUSE: No Member, officer, or employee of the House could knowingly distribute campaign contributions on the House floor or rooms leading thereto. (Rule XXXII, clause 5)–

SEC. 23. REPEAL OBSOLETE EMPLOYMENT PRACTICES RULE: The House “Employment Practices” rule, which has been replaced by the Congressional Accountability Act, would be repealed, and Rule LII (Gift Rule) would be redesignated as rule LI. (Rule LI)–

SEC. 24. TECHNICAL AMENDMENTS: (a) a recorded vote taken pursuant to clause 5(a) of rule I (postponement of certain votes) shall be considered a vote by the yeas and nays; (b) and (c) Obsolete references to the “House Information Systems” would be changed to the “House Information Resources”; (d) the procedures for a committee vote on whether to close an investigatory hearing because testimony might tend to defame, degrade or incriminate any person would be changed to clarify that the hearing would not be closed if a majority of those voting (a committee majority being present) instead of a majority of committee members determine that the evidence or testimony would not tend to defame, degrade or incriminate any person. (Rule XI, clause 2(k)(5)(B)); (e) The layover requirement for budget committee reports on budget resolutions would be conformed to those for other committee reports to the extent that Saturdays, Sundays or legal holidays on which the House is in session would be counted as days of availability of the report (Rule XI, clause 2(l)(6)); (f) the spelling of “endorsed” would be corrected in rule XXII, clause 4(a); (g) the rule giving special protec-

tions to Members who have pre-printed their amendments in the Congressional Record would apply to any measure under consideration and not just to those reported by a committee (Rule XXIII, clause 6); (h) The word “excepted” would be changed to “except” before “as provided in rule LI (Gift Rule)” in clause 4 of rule XLIII; and (I) the words “by House” would be changed to “by the House” in clause 13 of rule XLIII (relating to the non-disclosure oath or affirmation required for access to classified information).—

SEC. 25. SELECT COMMITTEE ON ETHICS: The Committee on Standards of Official Conduct of the 104th Congress would be re-established in the 105th Congress as a select committee for a period ending on January 21, 1997, for the purpose of completing its work on the report issued by its subcommittee involving the official conduct of Representative Newt Gingrich.

III. COMMITTEE JURISDICTION AND ACTIVITIES—

A. INTRODUCTION

The jurisdictional mandate of the Committee on Rules is set forth in Rule X, clause 1(m) as follows:

“(m) Committee on Rules.

“(1) The rules and joint rules (other than rules or joint rules relating to the Code of Official Conduct), and order of business of the House.

“(2) Recesses and final adjournments of Congress.

The Committee on Rules is authorized to sit and act whether or not the House is in session.”

The jurisdictional mandate of the Committee for the purposes of this survey of activities is broken down into two subgroups: original jurisdiction matters and special rules (order of business resolutions). In practice, these subgroups are intertwined in a manner that greatly affects the way in which the House conducts its business. One subgroup, referred to here as “original jurisdiction” contains all measures pertaining to the rules of the House and joint rules. These measures are either referred directly to the Committee by the Speaker or originate in the Committee itself. They not only pertain to changes in House procedure, but also cover the Committee’s power to establish select committees, authorize certain investigations, provide enforcement procedures for the budget process, and to establish congressional procedures for considering certain executive branch proposals.

The Committee held twelve days of hearings and mark-ups on eight matters of original jurisdiction during the 105th Congress. Six of the eight measures were reported to the House for consideration. All six of those were adopted by the House. One of the original eight was subject to a hearing and a partial markup, but was never reported. Another of the original eight was the subject of a hearing, but was subsequently replaced by a different resolution which was reported. Finally, one additional original jurisdiction matter was not reported by the Rules Committee but was discharged by the adoption of a rule and was then adopted by the House.

The other subgroup of the Committee’s jurisdictional mandate, referred to as order of business resolutions or “rules,” is used by

the Committee to direct the manner in which a bill or resolution will be considered by the House. "Rules," in the form of House resolutions, tailor the time allotted for debate and the process by which a bill can be amended. This is done to allow the House to consider the subject matter in a way which best suits the bill's individual issues and/or controversy. These "rules" may also contain waivers of specific House rules or provisions of the Congressional Budget Act. It is sometimes necessary to waive the rules of the House in order to allow the House to consider all the facets of the particular issue. Special rules also allow the House to consider measures according to the majority leadership's legislative scheduling priorities rather than in the numerical order in which they were reported.

During the 105th Congress, the Committee held 137 days of hearings pursuant to the 156 written requests received from Committee chairs seeking rules. In addition there were 8 formal requests ultimately disposed of by procedures other than the Rules Committee (such as unanimous consent or suspension), and no formal requests were pending at the end of the Congress. These formal requests do not reflect additional requests of an emergency nature made in person by the chairs of the various legislative committees. The Committee granted 207 rules: 149 rules provided for consideration of bills and resolutions, 29 dealt with conference reports and 18 other rules provided for consideration of measures but stopped short of the amending process (e.g., providing for debate only, creating suspension days for considering specific measures or waiving the two-thirds requirement to bring up a rule for a certain measure on the same day the rule is reported).

The Committee granted 57 open rules, 6 modified open rules with a time cap on consideration of amendments, 7 modified open rules with required pre-printing in the Congressional Record, 2 modified open rules with both a time cap on consideration of amendments and required preprinting in the Congressional Record, 48 structured or modified closed rules, and 22 closed rules. The Committee granted 31 waivers of specific sections of the Budget Act. The Committee granted 85 rules waiving all points of order to permit consideration of either the underlying measure, the matter made in order as the original text, motions, or against the amendments made in order.

In summary, the Committee on Rules reported 207 rules (a 10% decrease from the 104th Congress). Of these the House adopted 186, rejected 5, tabled 13 and 3 remained pending on the House Calendar when Congress adjourned in October, 1998. In addition the Committee on Rules reported 6 original jurisdiction measures, all of which were ultimately adopted by the House. One additional original jurisdiction measure was discharged from the Rules Committee by adoption of a rule and was then adopted by the House.

In addition to the full Committee activities, the Subcommittee on the Legislative and Budget Process and the Subcommittee on Rules and Organization of the House, conducted studies concerning other matters in the Committee's jurisdiction.

B. SPECIAL ORDERS OR RULES—

1. RULE REQUESTS

The process of considering requests for special orders or “rules” usually begins when the Committee on Rules receives a letter from a legislative committee requesting that it hold a hearing and recommend a rule on that particular measure. The letter is signed by the full committee chairman and most often makes a specific request for the type of rule desired by the legislative committee. In some cases, the emergency nature of the legislation does not allow adequate time for a formal request to be registered. In these cases, the requests are made in person by the chairman of the committee with jurisdiction. Once a hearing has been scheduled, the Committee on Rules allows any House member who has an interest in testifying to do so. Under normal circumstances and pursuant to Committee rules, printed copies of the legislation and accompanying committee report or conference report are provided to the Committee members at least 24 hours in advance of the meeting on the rule request for the legislation.

The Committee gives written notice to its members and notifies the pertinent committee of the scheduled hearing date at least 48 hours prior to the commencement of the hearing, unless an emergency situation exists. If Budget Act violations are present, the Budget Committee chairman often advises the Committee on Rules whether the Budget Committee objects to or supports the granting of specific waivers. The position of the Budget Committee on these matters is merely advisory in nature; the Committee on Rules has sole jurisdiction over waivers of the Budget Act, subject to House approval of the rule containing such waivers.—

2. HEARINGS

The Rules Committee chairman controls the order in which witnesses appear and also initiates the questioning. Typically, the chairman of the committee requesting the rule makes a short statement. The chairman is followed by the ranking minority member. Sometimes the subcommittee chair and ranking minority member appear on behalf of their full committee counterparts on the rule request.

In many cases, the components of the proposed special order form the basis for the dialogue between substantive committee leaders asking for the rule and the Rules Committee members. More often than not, the questioning escalates into discussions about the merits of the bill itself. If the legislation is particularly wide-ranging or controversial, Representatives who do not sit on the relevant legislative committee seek to testify. (Except in the most unusual circumstances, only House Members are allowed to testify during a rule request hearing.) Questioning of each witness takes place under the five-minute rule until each Committee member has had an opportunity to question each witness. Questioning is rather informal. The Chairman rarely enforces the five-minute rule, and Committee members yield to one another to allow their colleagues to make a specific point or follow up on the line of questioning.

A quorum, at least seven members of the thirteen, must be present before a recommendation on a rule can be ordered reported, deferred, or tabled (killed).

After the Committee votes to approve a rule, the Chairman and ranking minority member each assign one of their members to manage the rule on the floor. The majority manager's name appears on the rule and report, and that person usually files the rule from the House floor, at which time the resolution and report are assigned a number.

Any member may ask for a roll call or a division vote. In the past, most decisions of the Committee were made by voice vote, but in the last several Congresses there has been an increase in the number of roll call votes demanded. For the entire 100th Congress there were 18 roll call votes demanded; in the 101st Congress there were 26; in the 102nd there were 193; in the 103rd there were 533; in the 104th there were 327; and, in the 105th there were 104.

Once a special rule has been filed, the Majority Leader—working closely with the Speaker, the Rules Committee chairman, and the substantive committee chairman—decides upon an appropriate date for the consideration of the rule on the floor. Rules can be considered the same day they are reported, if the House agrees to consideration by a two-thirds vote. After a one-day layover, rules may be considered at any time without being subject to a question of consideration.

3. TYPES OF SPECIAL ORDERS OR RULES

(a) Background

Table 1 in the Appendix categorizes all rules granted. Rules are broken down into seventeen different categories dealing with all stages of the legislative process in the House.

In recent Congresses, particular attention has been focused on the type of amendment structure provided for in rules. In dealing with amendment structure this report focuses only on those rules which provide for the initial consideration of bills, joint resolutions or budget resolutions and which provide for an amending process. The Republican majority in the 104th and 105th Congresses has used categories of rules which are based on the ones used in previous Congresses by the then-Republican minority. The amendment structure categories are as follows: (1) open, (2) modified open—time cap on consideration of amendments, (3) modified open—required pre-printing in the Congressional Record, (4) modified open—both time cap on consideration of amendments and required preprinting in the Congressional Record, (5) structured or modified closed, and (6) closed.

(b) Explanation of types of rules granted

This section focuses only on rules which provide for an amendment process. Therefore, rules providing for general debate only, stopping short of consideration of the measure for amendment, or waiving the two-thirds requirement are not included in this section. Rules for conference reports—which are otherwise privileged and, under regular order, non-amendable—also are not included in this section.

(1) *Open*: An open rule is one under which any member may offer an amendment that complies with the standing rules of the House and the Budget Act. Also included in the category of open rules are those that have been called “open plus”. These rules allow the offering of any amendment in order under an open rule—plus amendments which have to be protected from a point of order in order to be offered.

(2) *Modified open—time cap on consideration of amendments*: This type of rule permits any amendment in order under an open rule, subject only to an overall time limit on the amendment process. It allows the House to manage its time, to make more reliable its schedule and to provide some certainty about when measures will be on and off the floor. Moreover, it allows the majority and minority parties to offer priority amendments of their choosing rather than having the Rules Committee designate what amendments can be offered.

(3) *Modified open—required preprinting in the Congressional Record*: This type of rule permits the offering only of those amendments printed in the Congressional Record. In some cases the rule requires amendments to be printed by a specific date; in some cases the amendment must be printed before the consideration of the amendment and in other cases before the consideration of the bill for any amendment. In most cases these rules do not prohibit second degree amendments. The preprinting requirement does not afford the same time certainty as the time cap, since there is no way to know in advance how many amendments will be submitted and printed, how many printed amendments will actually be offered, or how many roll call votes will be called. Requiring that amendments be printed in advance affords Members a better idea of the range of issues to be debated and voted on, and it removes the element of surprise at least from first degree amendments.

(4) *Modified open—both time cap on consideration of amendments and required preprinting in the Congressional Record*: This type of rule combines the features of the two types of modified open rules listed above along with the advantages and disadvantages of each of them.

(5) *Structured or modified closed rule*: A structured or modified closed rule is one under which the Rules Committee limits the amendments that may be offered only to those amendments designated in the special rule or the Rules Committee report to accompany it, or which precludes amendments to a particular portion of a bill, even though the rest of the bill may be completely open to amendment. A modified closed rule is one which allows the offering of only one or two amendments. A structured rule is one which allows three or more amendments. In the case of a structured or modified closed rule, the Chairman generally will announce through a one minute speech on the floor of the House and a “Dear Colleague” letter, the intention of the Committee to review all amendments. He requests that Members provide the Committee with copies of their proposed amendments in advance of the Committee meeting date. In some instances, the amendments made in order represent all of the amendments submitted to the Committee.

(6) *Closed*: This type of rule is one under which no amendments may be offered other than amendments recommended by the committee reporting the bill. It should be noted that under House rules changes adopted at the beginning of the 104th Congress, the Rules Committee cannot report a special rule denying the minority the right to offer amendatory instructions in a motion to recommit if offered by the minority leader or a designee.

4. FLOOR CONSIDERATION OF THE RULE

When the time comes to present a rule, the majority member who filed the rule (a privileged House resolution), or another majority member of the Rules Committee designated by the chairman, is recognized by the Speaker. That Member stands at the majority committee table on the House Floor. Once recognized, the Member states:

Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution _____, and ask for its immediate consideration.

(Any member of the Committee on Rules may be recognized to call up a rule that has been on the House Calendar for at least seven legislative days, and the Speaker is required to recognize the Rules Committee member as a question of the highest privilege, so long as the member has given one-day's notice of an intent to seek recognition for that purpose.)

Once the Clerk has read the resolution, the Speaker recognizes the majority Rules Committee member handling the rule for one hour. The majority floor manager then customarily yields thirty minutes to his minority counterpart for the purposes of debate only, and debate on the rule is started. The length of debate on the rule varies according to the complexity of the rule and the degree of controversy over the bill, but debate on most noncontroversial rules is over within fifteen or twenty minutes and the rule may be accepted by voice vote.

Since a rule is considered in the House under the hour rule, no amendments are in order unless the floor manager offers an amendment or yields to another Member for that purpose. At the conclusion of debate on the rule, the floor manager moves the previous question. If no objection is heard, the House proceeds to vote on the rule. If objection is heard, a vote occurs on the previous question. If the previous question is rejected, however, a Member who opposed the previous question (usually the Rules Committee minority floor manager) is recognized. That Member then controls one hour of debate time on the amendment. The Member controlling the time may offer an amendment to the rule and then move the previous question on the amendment and on the rule when debate has concluded. Once the rule is adopted (with or without amendments), the legislation it concerns is eligible for consideration under the terms of the rule.

5. RULES REJECTED, TABLED, OR PENDING

In the 105th Congress, the Committee on Rules reported 207 rules. The House adopted 186 of these rules, rejected five rules,

and tabled thirteen rules. Three rules remained pending on the House Calendar at adjournment.

a. Rules rejected by the House

House Resolution 101, providing for the consideration of H. Res. 91, a resolution providing amounts for the expenses of certain committees of the House of Representatives in the One Hundred Fifth Congress, failed passage by a roll call vote of 210–213 on March 20, 1997.

House Resolution 146, providing for the consideration of H.R. 1469, making emergency supplemental appropriations for recovery from natural disasters, and for overseas peacekeeping efforts, including those in Bosnia, for the fiscal year ending September 30, 1997, failed passage by a roll call vote of 193–229 on May 14, 1997.

House Resolution 446, disposing of the conference report to accompany S. 1150, to ensure that federally funded agricultural research, extension, and education address high-priority concerns with national or multistate significance, to reform, extend, and eliminate certain agricultural research programs, failed passage by a roll call vote of 120–289 on May 22, 1998.

House Resolution 485, providing for consideration of H.R. 4104, making appropriations for the Treasury Department, the United States Postal Service, the Executive Office of the President, and certain Independent Agencies, for the fiscal year ending September 30, 1999, failed passage by a roll call vote of 125–291 on June 25, 1998.

House Resolution 563, waiving points of order against the conference report to accompany H.R. 4104, making appropriations for the Treasury Department, the United States Postal Service, the Executive Office of the President, and certain Independent Agencies, for the fiscal year ending September 30, 1999, failed passage by a roll call vote of 106–294 on October 1, 1998.

b. Rules tabled by the House

The following three House resolutions were laid on the table on June 19, 1997, pursuant to House Resolution 169, providing for consideration of H.R. 1119, National Defense Authorization Act for Fiscal Years 1998 and 1999. House Resolution 169 was adopted by a record vote of 322–101.

House Resolution 161, waiving a requirement of clause 4(b) of rule XI with respect to consideration of certain resolutions from the Committee on Rules.

House Resolution 162, waiving points of order against the conference report to accompany the bill H.R. 1469, making emergency supplemental appropriations for recovery from natural disasters, and for overseas peacekeeping efforts, including those in Bosnia, for the fiscal year ending September 30, 1997, and for other purposes.

House Resolution 165, waiving a requirement of clause 4(b) of Rule XI with respect to the same day consideration of certain resolutions reported from the Committee on Rules.

House Resolution 185, providing for consideration of the bill H.R. 2159, Foreign Operations, Export Financing, and Related Programs

Appropriations Bill, 1998, was laid on the table by unanimous consent on July 24, 1997.

House Resolution 199, providing for the consideration of the bill H.R. 2264, Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriation Bill, 1998, was laid on the table by unanimous consent on July 31, 1997.

House Resolution 203, providing for consideration of a joint resolution waiving certain enrollment requirements with respect to two specified bills of the One Hundred Fifth Congress, was laid on the table by unanimous consent on July 31, 1997.

The following two House resolutions were both tabled by unanimous consent on October 7, 1997:

House Resolution 243, providing for the consideration of the bill H.R. 901, American Land Sovereignty Protection Act.

House Resolution 257, providing for the consideration of the bill H.R. 901, American Land Sovereignty Protection Act.

House Resolution 280, providing for consideration of the bill H.R. 1270, Nuclear Waste Policy Act of 1997, was laid on the table on October 31, 1997, pursuant to House Resolution 288, another rule providing for the consideration of two bills: H.R. 2746, Helping Empower Low-Income Parents (HELP) Scholarships Amendments of 1997 and H.R. 2616, Charter Schools Amendments Act of 1997. House Resolution 288 was adopted by a record vote of 214–198.

House Resolution 306, waiving a requirement of clause 4(b) of rule XI with respect to consideration of certain resolutions reported from the Committee on Rules, and for other purposes, was laid on the table on November 10, 1997, pursuant to House Resolution 311, providing for the consideration of certain resolutions in preparation for the adjournment of the first session sine die. House Resolution 311 was adopted by a record vote 257–159.

House Resolution 309, providing for consideration of the bill H.R. 2621, Reciprocal Trade Agreement Authorities Act of 1997, was laid on the table by unanimous consent on April 1, 1998.

House Resolution 403, providing for consideration of the bill H.R. 10, Financial Services Act of 1998, was laid on the table by unanimous consent on April 1, 1998.

House Resolution 551, providing for consideration of the bill H.R. 4618, Agriculture Disaster and Market Loss Assistance Act of 1998, was laid on the table on October 2, 1998, pursuant to House Resolution 567, waiving points of order against the conference report to accompany the bill H.R. 4101, making appropriations for Agriculture, Rural Development, Food and Drug Administration, and Related Agencies programs for the fiscal year ending September 30, 1999, and for other purposes. House Resolution 567 was adopted by voice vote.

c. Rules pending

The Rules Committee reported House Resolution 427, providing for the consideration of the bill H.R. 512, the New Wildlife Refuge Authorization Act, on May 12, 1998.

The Rules Committee reported House Resolution 535, providing for the consideration of the bill H.R. 4006, the Lethal Drug Abuse Prevention Act of 1998, on September 14, 1998.

The Rules Committee reported House Resolution 560, providing for the consideration of the bill H.R. 3789, the Class Action Jurisdiction Act of 1998, on October 1, 1998.

6. WAIVERS OF HOUSE RULES

The following compilation identifies the Rules of the House which were waived in specific resolutions, the provisions to which the waivers applied, and the legislation which required the waiver. There is also an indication whether the rule was waived against the bill and/or original text (B/OT), an amendment (A), a motion (M), a section (S), or a conference report (CR).

Rule X, clause 1(b)—Requiring a detailed explanation in the committee report of any rescission or transfers of unexpected balances			
H. Res. 542	H.R. 4569	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1999.	B
		Rule XI, clause 2(1)(6)—Requiring a three-day layover of the committee report	
H. Res. 127	H.R. 1274	National Institute of Standards and Technology Authorization Act of 1997	B
H. Res. 128	H.R. 1275	Civilian Space Authorization Act, Fiscal Years 1998 and 1999	B
H. Res. 133	H.R. 2	Housing Opportunity and Responsibility Act of 1997	B
H. Res. 134	H.R. 867	Adoption Promotion Act of 1997	B
H. Res. 184	H.R. 2158	Department of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1998.	B
H. Res. 185	H.R. 2159	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1998.	B
H. Res. 187	H.R. 1853	Carl D. Perkins Vocational-Technical Education Act Amendments of 1997	B
H. Res. 189	H.R. 2169	Department of Transportation and Related Agencies Appropriations Bill, 1998.	B
H. Res. 198	H.R. 2266	Department of Defense Appropriations Bill, 1998	B
H. Res. 271	H.R. 1534	Private Property Rights Implementation Act of 1997	B
H. Res. 368	H.R. 2460	Wireless Telephone Protection Act	B
H. Res. 377	H.R. 2369	Wireless Privacy Enhancement Act of 1998	B
H. Res. 384	H.R. 2883	Government Performance and Results Act Technical Amendments of 1998	B
H. Res. 396	H.R. 3310	Small Business Paperwork Reduction Act Amendments of 1998	B
H. Res. 402	H.R. 3579	Emergency Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.	B
H. Res. 420	H.R. 3694	Intelligence Authorization Act for Fiscal Year 1999	B
H. Res. 482	H.R. 4101	Department of Agriculture and Related Agencies Appropriations for Fiscal Year 1999.	B
H. Res. 484	H.R. 4103	Department of Defense Appropriations Bill, 1999	B
H. Res. 485	H.R. 4104	Treasury, Postal Service, and General Government Appropriations Bill, 1999	B
H. Res. 489	H.R. 4112	Legislative Branch Appropriations Bill, 1999	B
H. Res. 508	H.R. 4276	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, Fiscal Year 1999.	B
H. Res. 542	H.R. 4569	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1999.	B

H. Res. 133	.....	H.R. 2	.....	Rule XIII, clause 7(b)—Requiring a cost estimate in the committee report	B
H. Res. 134	.....	H.R. 867	.....	Housing Opportunity and Responsibility Act of 1997	OT
H. Res. 153	.....	H.R. 408	.....	Rule XVI, clause 7—Prohibiting nongermane amendments	OT
H. Res. 179	.....	H.R. 1775	.....	Adoption Promotion Act of 1997	OT
H. Res. 180	.....	H.R. 858	.....	International Dolphin Conservation Program Act	OT
H. Res. 255	.....	H.R. 1370	.....	Intelligence Authorization Act for Fiscal Year 1998	OT
H. Res. 265	.....	H.R. 2204	.....	Quincy Library Group Forest Recovery And Economic Stability Act of 1998	OT
H. Res. 378	.....	H.R. 3130	.....	Reauthorization of the Export-Import Bank	OT
H. Res. 383	.....	H.R. 1432	.....	Coast Guard Authorization Act of 1997	OT
H. Res. 390	.....	H.R. 2589	.....	Child Support Performance and Incentive Act	A
H. Res. 394	.....	H.R. 2515	.....	African Growth and Opportunity Act	OT
H. Res. 408	.....	H.R. 1252	.....	Copyright Term Extension Act	A
H. Res. 420	.....	H.R. 3694	.....	Forest Recovery and Protection Act of 1998	OT
H. Res. 427	.....	H.R. 512	.....	Judicial Reform Act of 1998	OT
H. Res. 537	.....	H.R. 4300	.....	Intelligence Authorization Act for Fiscal Year 1999	OT
H. Res. 543	.....	H.R. 3248	.....	New Wildlife Refuge Authorization Act	OT
H. Res. 146	.....	H.R. 1469	.....	Western Hemisphere Drug Elimination Act	OT
H. Res. 149	.....	H.R. 1469	.....	Dollars to the Classroom Act	OT
H. Res. 178	.....	H.R. 2016	.....	Unauthorized appropriations or legislative provisions in a general appropriations bill	OT
H. Res. 181	.....	H.R. 2107	.....	Emergency Supplemental Appropriations Bill for Fiscal Year 1997	B
H. Res. 184	.....	H.R. 2158	.....	Emergency Supplemental Appropriations Bill for Fiscal Year 1997	B
H. Res. 185	.....	H.R. 2159	.....	Military Construction Appropriations Bill, 1998	B
H. Res. 189	.....	H.R. 2169	.....	Department of the Interior and Related Agencies Appropriations Bill, 1998	B
H. Res. 193	.....	H.R. 2160	.....	Department of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1998	B
H. Res. 194	.....	H.R. 2203	.....	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1998	B
H. Res. 197	.....	H.R. 2209	.....	Department of Transportation and Related Agencies Appropriations Bill, 1998	B
H. Res. 198	.....	H.R. 2266	.....	Department of Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Bill, 1998	B
				Energy and Water Development Appropriations Bill, 1998	B
				Legislative Branch Appropriations Bill, 1998	B
				Department of Defense Appropriations Bill, 1998	B

H. Res. 199	.....	H.R. 2264	.....	Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriation Bill, 1998.	B
H. Res. 239	.....	H.R. 2267	.....	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, Fiscal Year 1998.	B, A
H. Res. 264	.....	H.R. 2607	.....	District of Columbia Appropriations Bill, 1998	B
H. Res. 402	.....	H.R. 3579	.....	Emergency Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.	B
H. Res. 477	.....	H.R. 4059	.....	Military Construction Appropriations Bill, 1998	B
H. Res. 478	.....	H.R. 4060	.....	Energy and Water Development Appropriations Bill, 1999	B
H. Res. 482	.....	H.R. 4101	.....	Department of Agriculture and Related Agencies Appropriations for Fiscal Year 1999.	B
H. Res. 484	.....	H.R. 4103	.....	Department of Defense Appropriations Bill, 1999	B
H. Res. 485	.....	H.R. 4104	.....	Treasury, Postal Service, and General Government Appropriations Bill, 1999	B
H. Res. 489	.....	H.R. 4112	.....	Legislative Branch Appropriations Bill, 1999	B
H. Res. 498	.....	H.R. 4104	.....	Treasury, Postal Service, and General Government Appropriations Bill, 1999	S
H. Res. 501	.....	H.R. 4194	.....	Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1999.	B
H. Res. 504	.....	H.R. 4193	.....	Department of the Interior and Related Agencies Appropriations Bill, 1999	B
H. Res. 508	.....	H.R. 4276	.....	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, Fiscal Year 1999.	B
H. Res. 510	.....	H.R. 4328	.....	Department of Transportation and Related Agencies Appropriations Bill, 1999.	B
H. Res. 517	.....	H.R. 4380	.....	District of Columbia Appropriations Bill, 1999	B
H. Res. 542	.....	H.R. 4569	.....	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1999.	B
H. Res. 564	.....	H.R. 4274	.....	Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Bill, 1999.	B
				Rule XXI, clause 2(e)—Prohibiting non-emergency designated amendments to be offered to an appropriations bill containing an emergency designation	
H. Res. 146	.....	H.R. 1469	.....	Emergency Supplemental Appropriations Bill for Fiscal Year 1997	A
H. Res. 149	.....	H.R. 1469	.....	Emergency Supplemental Appropriations Bill for Fiscal Year 1997	A
H. Res. 181	.....	H.R. 2107	.....	Department of the Interior and Related Agencies Appropriations Bill, 1998	A
H. Res. 199	.....	H.R. 2264	.....	Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Bill, 1998.	A
H. Res. 504	.....	H.R. 4193	.....	Department of the Interior and Related Agencies Appropriations Bill, 1999	A

H. Res. 489	Rule XXI, clause 3—Requiring that the report include a list of unauthorized accounts	B
	Legislative Branch Appropriations Bill, 1999	
H. Res. 133	Rule XXI, clause 5(a)—Prohibiting appropriations in a legislative bill	OT
H. Res. 143	Housing Opportunity and Responsibility Act of 1997	OT
H. Res. 150	Juvenile Crime Control Act of 1997	OT
H. Res. 179	Employment, Training, and Literacy Enhancement Act of 1997	OT
H. Res. 180	Intelligence Authorization Act For Fiscal Year 1998	OT
H. Res. 280	Quincy Library Group Forest Recovery and Economic Stability Act of 1998	OT, A
H. Res. 283	Nuclear Waste Policy Act of 1997	OT, A
H. Res. 376	Nuclear Waste Policy Act of 1997	OT
H. Res. 394	United States-Puerto Rico Political Status Act	OT
	Forest Recovery and Protection Act of 1998	OT
	Rule XXI, clause 5(b)—Prohibiting tax or tariff provisions in a bill not reported by a committee with jurisdiction over revenue measures	
H. Res. 179	Intelligence Authorization Act For Fiscal Year 1998	OT
H. Res. 420	Intelligence Authorization Act for Fiscal Year 1999	OT
H. Res. 478	Energy and Water Development Appropriations Bill, 1999	B
	Rule XXI, clause 6—Prohibiting reappropriations in a general appropriations bill	
H. Res. 146	Juvenile Crime Control Act of 1997	B
H. Res. 149	Juvenile Crime Control Act of 1997	B
H. Res. 178	Military Construction Appropriations Bill, 1998	B
H. Res. 181	Department of the Interior and Related Agencies Appropriations Bill, 1998	B
H. Res. 184	Department of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1998.	B
H. Res. 185	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1998.	B
H. Res. 189	Department of Transportation and Related Agencies Appropriations Bill, 1998.	B
H. Res. 193	Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Bill, 1998.	B
H. Res. 194	Energy and Water Development Appropriations Bill, 1998	B
H. Res. 197	Legislative Branch Appropriations Bill, 1998	B
H. Res. 198	Department of Defense Appropriations Bill, 1998	B

H. Res. 199	H.R. 2264	Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriation Bill, 1998.	B
H. Res. 239	H.R. 2267	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, Fiscal Year 1998.	B
H. Res. 264	H.R. 2607	District of Columbia Appropriations Bill, 1998	B
H. Res. 402	H.R. 3579	Emergency Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.	B
H. Res. 477	H.R. 4059	Military Construction Appropriations Bill, 1998	B
H. Res. 478	H.R. 4060	Energy and Water Development Appropriations Bill, 1999	B
H. Res. 482	H.R. 4101	Department of Agriculture and Related Agencies Appropriations for Fiscal Year 1999.	B
H. Res. 484	H.R. 4103	Department of Defense Appropriations Bill, 1999	B
H. Res. 485	H.R. 4104	Treasury, Postal Service, and General Government Appropriations Bill, 1999	B
H. Res. 489	H.R. 4112	Legislative Branch Appropriations Bill, 1999	B
H. Res. 501	H.R. 4194	Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1999.	B
H. Res. 504	H.R. 4193	Department of the Interior and Related Agencies Appropriations Bill, 1999	B
H. Res. 508	H.R. 4276	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, Fiscal Year 1999.	B
H. Res. 510	H.R. 4328	Department of Transportation and Related Agencies Appropriations Bill, 1999.	B
H. Res. 517	H.R. 4380	District of Columbia Appropriations Bill, 1999	B
H. Res. 564	H.R. 4274	Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Bill, 1999.	B
Rule XXI, clause 7—Requiring relevant printed hearings and reports to be available for three days prior to consideration of a general appropriations bill			
H. Res. 184	H.R. 2158	Department of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1998.	B
H. Res. 185	H.R. 2159	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1998.	B
H. Res. 189	H.R. 2169	Department of Transportation and Related Agencies Appropriations Bill, 1998.	B
H. Res. 198	H.R. 2266	Department of Defense Appropriations Bill, 1998	B
H. Res. 402	H.R. 3579	Emergency Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.	B

H. Res. 478	.....	H.R. 4060	.....	Energy and Water Development Appropriations Bill, 1999	.....	B
H. Res. 482	.....	H.R. 4101	.....	Department of Agriculture and Related Agencies Appropriations for Fiscal Year 1999.	.....	B
H. Res. 484	.....	H.R. 4103	.....	Department of Defense Appropriations Bill, 1999	.....	B
H. Res. 485	.....	H.R. 4104	.....	Treasury, Postal Service, and General Government Appropriations Bill, 1999	.....	B
H. Res. 489	.....	H.R. 4112	.....	Legislative Branch Appropriations Bill, 1999	.....	B
H. Res. 508	.....	H.R. 4276	.....	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, Fiscal Year 1999.	.....	B
H. Res. 510	.....	H.R. 4328	.....	Department of Transportation and Related Agencies Appropriations Bill, 1999.	.....	B
H. Res. 517	.....	H.R. 4380	.....	District of Columbia Appropriations Bill, 1999	.....	B
H. Res. 542	.....	H.R. 4569	.....	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1999.	.....	B
Rule XLIX—Establishing a statutory limit on the public debt						
H. Res. 152	.....	H. Con. Res. 84	.....	Concurrent Resolution on the Budget—Fiscal Year 1998	.....	B
H. Res. 455	.....	H. Con. Res. 284	.....	Concurrent Resolution on the Budget—Fiscal Year 1999	.....	B

7. WAIVERS OF THE BUDGET ACT (EXCEPT FOR THE UNFUNDED MANDATE POINT OF ORDER UNDER SECTION 425 AND 426 OF THE CONGRESSIONAL BUDGET ACT OF 1974)

The following compilation identifies the sections of the Budget Act which were waived in specific resolutions, the provisions to which the waivers applied, and the legislation which required the waiver. There is also an indication whether the rule was waived against the bill (B), the original text (OT), an amendment (A), a motion (M), a section (S), or a conference report (CR).

Section 302 of the Congressional Budget Act—Prohibiting consideration of legislation which exceeds a committee's allocation of new entitlement authority.

H. Res. 197 H.R. 2209 Legislative Branch Appropriations Bill, 1998 B
 Section 303 of the Congressional Budget Act—Prohibiting consideration of legislation, as reported, providing new budget authority, change in revenues, change in public debt, new entitlement authority, or new credit authority for a fiscal year until the budget resolution for that year has been agreed to.
 H. Res. 396 H.R. 3310 Small Business Paperwork Reduction Act Amendments of 1998 B, OT
 Section 303(a) of the Congressional Budget Act—Prohibiting consideration of legislation, as reported, providing new budget authority, change in revenues, change in public debt, new entitlement authority, or new credit authority for a fiscal year until the budget resolution for that year has been agreed to.
 H. Res. 134 H.R. 867 Adoption Promotion Act of 1997 B, OT
 H. Res. 378 H.R. 3130 Child Support Performance and Incentive Act B, OT
 H. Res. 408 H.R. 1252 Judicial Reform Act of 1998 B, OT
 H. Res. 462 H.R. 3150 Bankruptcy Reform Act of 1998 B
 H. Res. 522 H.R. 2538 Guadalupe-Hidalgo Treaty Land Claims Act of 1998 B

Section 306 of the Congressional Budget Act—Prohibiting consideration of legislation within the jurisdiction of the Committee on the Budget unless reported by the Budget Committee.

H. Res. 125 H.R. 1271 FAA Research, Engineering, and Development Authorization Act of 1997 B, OT
 H. Res. 134 H.R. 867 Adoption Promotion Act of 1997 OT
 H. Res. 181 H.R. 2107 Department of the Interior and Related Agencies Appropriations Bill, 1998 ... B
 H. Res. 184 H.R. 2158 Department of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1998. B
 H. Res. 198 H.R. 2266 Department of Defense Appropriations Bill, 1998 B, OT, A
 H. Res. 280 H.R. 1270 Nuclear Waste Policy Act of 1997 B
 S. 104 Nuclear Waste Policy Act of 1997 B
 H. Res. 283 H.R. 1270 Nuclear Waste Policy Act of 1997 B, OT, A
 S. 104 Nuclear Waste Policy Act of 1997 B
 H. Res. 402 H.R. 3579 Emergency Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes. B
 H. Res. 426 H.R. 3534 Mandates Information Act B
 H. Res. 484 H.R. 4103 Department of Defense Appropriations Bill, 1999 B
 H. Res. 498 H.R. 4104 Treasury, Postal Service, and General Government Appropriations Bill, 1999 ... B
 H. Res. 501 H.R. 4194 Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1999. B

H. Res. 504	H.R. 4193	Department of the Interior and Related Agencies Appropriations Bill, 1999 ...	B
H. Res. 517	H.R. 4380	District of Columbia Appropriations Bill, 1999	B
Section 308 of the Congressional Budget Act—Requiring a Congressional Budget Office cost estimate in the committee report on any legislation containing new budget authority, new spending authority, new credit authority or a change in revenues.			
H. Res. 197	H.R. 2209	Legislative Branch Appropriations Bill, 1998	B
Section 308(a) of the Congressional Budget Act—Requiring a Congressional Budget Office cost estimate in the committee report on any legislation containing new budget authority, new spending authority, new credit authority or a change in revenues.			
H. Res. 134	H.R. 867	Adoption Promotion Act of 1997	B
Section 311 of the Congressional Budget Act—Prohibiting consideration of legislation or an amendment that would cause the total level of new budget authority or outlays in the most recent budget resolution to be exceeded, or would cause revenues to be less.			
H. Res. 396	H.R. 3310	Small Business Paperwork Reduction Act Amendments of 1998	B, OT
Section 401 of the Congressional Budget Act—Prohibiting consideration of budget-related legislation, as reported, that is not subject to annual appropriations.			
H. Res. 265	H.R. 2204	Coast Guard Authorization Act of 1997	B, OT, A
H. Res. 489	H.R. 4112	Legislative Branch Appropriations Bill, 1999	B
H. Res. 504	H.R. 4193	Department of the Interior and Related Agencies Appropriations Bill, 1999 ...	B
Section 401(a) of the Congressional Budget Act—Prohibiting consideration of legislation, as reported, providing new contract borrowing or credit authority that is not limited to amounts provided in appropriation acts.			
H. Res. 189	H.R. 2169	Department of Transportation and Related Agencies Appropriations Bill, 1998.	B
H. Res. 508	H.R. 4276	Departments of Commerce, Justice, State, the Judiciary and Related Agencies Appropriations Bill, 1999.	B
H. Res. 510	H.R. 4328	Department of Transportation and Related Agencies Appropriations Bill, 1999.	B
H. Res. 517	H.R. 4380	District of Columbia Appropriations Bill, 1999	B

8. WAIVERS OF UNFUNDED MANDATE POINTS OF ORDER

Sec. 107(b) of Public Law 104-4; 109 Stat. 63, the Unfunded Mandates Reform Act of 1995, requires the Committee on Rules to include in its activity report a separate item identifying all waivers of points of order relating to Federal mandates, listed by bill or joint resolution and subject matter.

The Committee is pleased to report, for the second straight Congress, that there were no specific instances of waivers of points of order relating to Federal mandates in the 105th Congress. The Rules Committee, on a number of occasions, has waived all points of order against certain measures, and those waivers are detailed in Section III, B, 9 of this report.

The Unfunded Mandates Law was designed to provide information to the Congress and the public about Federal mandates that may be contained in legislation. In this regard, the law established points of order against legislation containing unfunded mandates as defined in Sec. 425 of the Congressional Budget Act. Specifically, the section prohibits the consideration of any measure containing a private sector mandate costing in excess of \$100 million in any year unless identified by a CBO statement in the report. It also prohibits the consideration of any measure, amendment, motion or conference report containing an unfunded intergovernmental mandate. The law further prohibits the Committee on Rules from waiving these points of order at Sec. 426. A point of order made against either an unfunded intergovernmental mandate or a rule waiving the mandate point of order triggers a 20 minute debate and a vote on whether to consider the measure or rule.

In several instances, the Committee on Rules specifically did not waive the unfunded mandates points of order established by law. Where a question had been raised as to whether an unfunded mandate may exist in a particular piece of legislation, the Committee was careful to allow Members of the House an opportunity to raise a point of order and consider it on the House floor. In these cases, the Committee generally waived appropriate points of order except those arising under Sec. 425 of the Congressional Budget Act.

The following special rules waived points of order except those arising under Section 425(a) of the Congressional Budget Act (Unfunded Mandates Reform) against consideration of the legislation:

H. Res. 280	H.R. 1270	Nuclear Waste Policy Act of 1997
H. Res. 283	H.R. 1270	Nuclear Waste Policy Act of 1997
H. Res. 446	S. 1150	Conference Report on Agricultural Research, Extension, and Edu- cation Reform Act of 1998

9. WAIVING ALL POINTS OF ORDER

H. Res. 95	.....	H. J. Res. 58	.....	Disapproval of Determination of President Regarding Mexico	B, A
H. Res. 101	.....	H. Res. 91	.....	Committee Funding Resolution for 105th Congress	B, A
H. Res. 105	.....	H. Res. 91	.....	Committee Funding Resolution for 105th Congress	B
H. Res. 116	.....	H.R. 400	.....	21st Century Patent System Improvement Act	B/OT
H. Res. 133	.....	H.R. 2	.....	Housing Opportunity and Responsibility Act of 1997	A
H. Res. 136	.....	H. Res. 129	.....	Providing Amounts for the Expenses of Certain Committees of the House of Representatives in the One Hundred Fifth Congress.	B
H. Res. 146	.....	H.R. 1469	.....	Emergency Supplemental Appropriations Bill for Fiscal Year 1997	B, A
H. Res. 149	.....	H.R. 1469	.....	Emergency Supplemental Appropriations Bill for Fiscal Year 1997	B, A
H. Res. 152	.....	H. Con. Res. 84	.....	Concurrent Resolution on the Budget—Fiscal Year 1998	B, A
H. Res. 160	.....	H. Con. Res. 84	.....	Conference Report on the Concurrent Resolution on the Budget for Fiscal Year 1998.	CR
H. Res. 162	.....	H.R. 1469	.....	Conference Report on Emergency Appropriations for Recovery From Natural Disasters, and for Overseas Peacekeeping Efforts.	CR
H. Res. 169	.....	H.R. 1119	.....	National Defense Authorization Act of Fiscal Years 1998 And 1999	B/OT, A
H. Res. 174	.....	H.R. 2015	.....	Balanced Budget Act	B/OT
.....	.....	H.R. 2014	.....	The Taxpayer Relief Act	B/OT, A
H. Res. 176	.....	.....	.....	Concurrent Resolution for the Adjournment of the House And Senate for the Independence Day District Work Period.	B
H. Res. 181	.....	H.R. 2107	.....	Department of the Interior and Related Agencies Appropriations Bill, 1998	A
H. Res. 184	.....	H.R. 2158	.....	Department of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1998.	A
H. Res. 185	.....	H.R. 2159	.....	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1998.	A
H. Res. 197	.....	H.R. 2209	.....	Legislative Branch Appropriations Bill, 1998	A
H. Res. 199	.....	H.R. 2264	.....	Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriation Bill, 1998.	B, A
H. Res. 202	.....	H.R. 2015	.....	Conference Report on the Balanced Budget Act of 1997	CR
H. Res. 206	.....	H.R. 2014	.....	Conference Report on The Taxpayer Relief Act of 1997	CR
H. Res. 228	.....	H.R. 2016	.....	Conference Report on Military Construction Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.	CR
H. Res. 232	.....	H.R. 2160	.....	Conference Report on Agriculture, Rural Development, Food And Drug Administration, and Related Agencies Programs for Fiscal Year Ending September 30, 1998.	CR

H. Res. 238	.....	H.R. 2209	.....	Conference Report on Legislative Branch Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.	CR
H. Res. 239	.....	H.R. 2267	.....	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, Fiscal Year 1998.	A
H. Res. 242	.....	H.R. 2266	.....	Conference Report on Department of Defense Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.	CR
H. Res. 253	.....	H. Res. 244	.....	Subpoena Enforcement in the Case of Dorman V. Sanchez	B
H. Res. 254	.....	H.R. 2203	.....	Conference Report on Energy and Water Development for the Fiscal Year Ending September 30, 1998, and for Other Purposes.	CR
H. Res. 261	.....	H.R. 2158	.....	Conference Report on Veterans Affairs and Housing and Urban Development, and For Sundry Independent Agencies, Commissions, Corporations, and Offices For Fiscal Year Ending September 30, 1998, and for Other Purposes.	CR
H. Res. 263	.....	H.R. 2169	.....	Conference Report on the Department of Transportation and Related Agencies for Fiscal Year Ending September 30, 1998, and for Other Purposes.	CR
H. Res. 264	.....	H.R. 2607	.....	District of Columbia Appropriations Bill, 1998	B/OT
H. Res. 274	.....	H.R. 2646	.....	Education Savings Act for Public and Private Schools	A
H. Res. 277	.....	H.R. 2107	.....	Conference Report on Department of the Interior and Related Agencies Appropriations Bill, 1998.	CR
H. Res. 278	.....	H.R. 1119	.....	Conference Report on National Defense Authorization for Fiscal Year 1998	CR
H. Res. 303	.....	H.R. 2676	.....	Internal Revenue Service Restructuring and Reform Act of 1997	OT
H. Res. 309	.....	H.R. 2621	.....	Reciprocal Trade Agreement Authorities Act of 1997	OT
H. Res. 319	.....	S. 738	.....	Amtrak Reform and Authorization	OT
H. Res. 323	.....	H.R. 2159	.....	Conference Report on Foreign Operations, Export Financing, and Related Programs for Fiscal Year Ending September 30, 1998, and for Other Purposes.	CR
H. Res. 330	.....	H.R. 2267	.....	Conference Report on The Departments of Commerce, the Judiciary, and Related Agencies for Fiscal Year Ending September 30, 1998, and for Other Purposes.	CR
H. Res. 385	.....	H.R. 1757	.....	Conference Report on Foreign Affairs Reform and Restructuring Act	CR
H. Res. 402	.....	H.R. 3579	.....	Emergency Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.	A
H. Res. 403	.....	H.R. 10	.....	Financial Services Act of 1998	B/OT, A
H. Res. 405	.....	H.R. 2400	.....	Building Efficient Surface Transportation and Equity Act of 1998	B/OT, A
H. Res. 411	.....	H.R. 6	.....	Higher Education Amendments of 1998	B/OT, A

H. Res. 416	.....	H.R. 3579	.....	Emergency Supplemental Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.	CR
H. Res. 428	.....	H.R. 10	.....	Financial Services Act of 1998	OT, A
H. Res. 430	.....	H.R. 2431	.....	Freedom From Religious Persecution Act of 1998	A
H. Res. 435	.....	H.R. 3616	.....	National Defense Authorization Act for Fiscal Year 1999	B
H. Res. 441	.....	H.R. 3616	.....	National Defense Authorization Act for Fiscal Year 1999	OT, En Bloc
H. Res. 442	.....	H.J. Res. 119, H.R. 2183.	.....	House Joint Resolution 119, A Joint Resolution Proposing an Amendment to the Constitution of the United States to Limit Campaign Spending and Consideration of H. R. 2183, Bipartisan Campaign Integrity Act of 1997	OT
H. Res. 446	.....	S. 1150	.....	Conference Report on Agricultural Research, Extension, and Education Reform Act of 1998.	CR
H. Res. 449	.....	H.R. 2400	.....	Conference Report on Transportation Equity Act For the 21st Century	CR
H. Res. 450	.....	H.R. 3433	.....	Ticket to Work and Self-Sufficiency Act of 1998	B
H. Res. 455	.....	H. Con. Res. 284	.....	Concurrent Resolution on the Budget-Fiscal Year 1999	A
H. Res. 458	.....	H.R. 2183	.....	Bipartisan Campaign Integrity Act of 1997	A
H. Res. 462	.....	H.R. 3150	.....	Bankruptcy Reform Act of 1998	OT, A
H. Res. 465	.....	H.R. 3494	.....	Child Protection and Sexual Predator Punishment Act of 1998	B/OT, A
H. Res. 471	.....	H.R. 2646	.....	Conference Report on Education Savings and School Excellence Act of 1998	CR
H. Res. 485	.....	H.R. 4104	.....	Treasury, Postal, Service, and General Government Appropriations Bill, 1999	A
H. Res. 489	.....	H.R. 4112	.....	Legislative Branch Appropriations Bill, 1999	A
H. Res. 490	.....	H.R. 2676	.....	Conference Report on Internal Revenue Service Restructuring and Reform Act of 1998.	CR
H. Res. 491	.....	H. Con. Res. 297	.....	A Concurrent Resolution for the Adjournment of the House and Senate for the Independence Day District Work Period.	B
H. Res. 500	.....	H.R. 3267	.....	Sonny Bono Memorial Salton Sea Reclamation Act	B
H. Res. 501	.....	H.R. 4194	.....	Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1999.	A
H. Res. 504	.....	H.R. 4193	.....	Department of the Interior and Related Agencies Appropriations Bill, 1999	A
H. Res. 508	.....	H.R. 4276	.....	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, Fiscal Year 1999.	A
H. Res. 509	.....	H.R. 4250	.....	Patent Protection Act of 1998	A
H. Res. 511	.....	H.R. 629	.....	Conference Report on Texas Low-Level Radioactive Waste Disposal Compact Consent Act.	CR
H. Res. 513	.....	H.R. 3736	.....	Workforce Improvement and Protection Act of 1998	B, A
H. Res. 517	.....	H.R. 4380	.....	District of Columbia Appropriations Bill, 1999	A

H. Res. 542	.....	H.R. 4569	.....	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1999.	A
H. Res. 549	.....	H.R. 3616	.....	Conference Report on Strom Thurmond National Defense Authorization Act for Fiscal Year 1999.	CR
H. Res. 550	.....	H.R. 4112	.....	Conference Report on Legislative Branch Appropriations for Fiscal Year Ending September 30, 1999, and for Other Purposes.	CR
H. Res. 551	.....	H.R. 4618	.....	Agriculture Disaster and Market Loss Assistance Act of 1998	B
H. Res. 552	.....	H.R. 4578	.....	Protect Social Security Account	B, A
H. Res. 563	.....	H.R. 4579	.....	Taxpayer Relief Act of 1998	B, A
H. Res. 564	.....	H.R. 4104	.....	Conference Report on Treasury, Postal Service, and General Government Appropriations Bill, 1999.	CR
H. Res. 567	.....	H.R. 4274	.....	Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Bill, 1999.	A
H. Res. 573	.....	H.R. 4101	.....	Conference Report on Department of Agriculture and Related Agencies Appropriations for Fiscal Year 1999.	CR
H. Res. 574	.....	H.R. 4570	.....	Omnibus National Parks and Public Lands Act of 1998	A
H. Res. 576	.....	H.R. 4194	.....	Conference Report on Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1999.	CR
H. Res. 579	.....	H.R. 4259	.....	Haskell Indian Nations University and Southwestern Indian Polytechnic Institute Administrative Systems Act of 1998.	B
H. Res. 586	.....	H.R. 4104	.....	Conference Report on Treasury, Postal Service, and General Government Appropriations Bill, 1999.	CR
H. Res. 588	.....	H.R. 3150	.....	Conference Report on Bankruptcy Reform Act of 1998	CR
H. Res. 605	.....	H.R. 4761	.....	Uruguay Round Agreements Compliance Act of 1998	B
		H.R. 4328	.....	Conference Report on Making Omnibus Consolidated and Emergency Supplemental Appropriations for Fiscal Year 1999.	CR

C. ORIGINAL JURISDICTION MATTER

1. COMMITTEE CONSIDERATION OF ORIGINAL JURISDICTION MEASURES

The following is a list of original jurisdiction measures which were considered by the Committee during the 105th Congress. The list identifies the measures by number and title or subject and includes the action and date the action was taken by the Committee and by the House.

Bill	Title	Reported	Status
1. H. Res. 167	Providing special investigative authorities for the Committee on Government Reform and Oversight.	Resolution reported 6/19/97	Passed House 6/20/97
2. H. Res. 301	Amending the Rules of the House to repeal the exception to the requirement that public committee proceedings be open to all media.	Resolution reported 11/5/97	Passed House 11/13/97
3. H. Res. 463	To establish the Select Committee on U.S. National Security and Military/Commercial Concerns With the People's Republic of China.	Resolution reported 6/16/98	Passed House 6/18/98
H. Res. 503	Amending the Rules of the House of Representatives to provide for mandatory drug testing of Members, officers, and employees of the House of Representatives.	.....
5. H. Res. 507	Providing special investigative authority for the Committee on Education and the Workforce.	Resolution reported 7/29/98	Passed House 7/30/98
6. H. Res. 525	Providing for a deliberative review by the Committee on the Judiciary of a communication from an independent counsel, and for the release thereof, and for other purposes.	Resolution reported 9/10/98	Passed House 9/11/98
7. H.R. 3534	To improve congressional deliberation on proposed Federal private sector mandates, and for other purposes.	Bill reported 5/7/98	Passed House 5/19/98

2. ORIGINAL JURISDICTION MEASURES REPORTED OR DISCHARGED

a. *Staff deposition authority for Government Reform and Oversight Committee (H. Res. 167)*

During the 105th Congress, the Committee on Government Reform and Oversight conducted an extensive investigation into political fundraising improprieties and possible violations of law arising out of the 1996 election cycle. The Committee encountered a large number of potential witnesses who had fled the country and also had asserted a variety of privileges before the Committee in an effort to avoid testifying. These circumstances, coupled with a determined effort by high level officials in the Clinton administration to obstruct the inquiry, led to a decision by Government Reform and Oversight Chairman Dan Burton of Indiana to seek additional procedural authorities to assist the Committee in its inquiry.

On June 17, 1997, Rules Chairman Solomon introduced H. Res. 167, providing special investigative authorities for the Committee on Government Reform and Oversight, which was referred to the Committee on Rules. The resolution provided certain procedural authorities to the Government Reform and Oversight Committee's investigation into political fundraising improprieties and possible violations of law. H. Res. 167 authorized the chairman, after consultation with the ranking minority member, to order the taking of depositions or interrogatories anywhere within the United States under oath by a Member or attorney on the staff of the Committee. The resolution authorized the chairman, after consultation with the ranking minority member, to order the taking of depositions and other testimony under oath anywhere outside the United States. The resolution also authorized the chairman, after consultation with the ranking minority member, to make application for issuance of letters rogatory and to request, through appropriate channels, other means of international assistance. Finally, the resolution stated that information obtained under its authority shall be considered as taken in executive session of the Committee.

On June 18, 1997, the Rules Committee held a hearing on the resolution and heard testimony from Government Reform and Oversight Chairman Dan Burton and Ranking Minority Member Henry Waxman. The resolution was favorably reported by the Rules Committee on June 19 by a vote of 9–3. The resolution was agreed to by the House on June 20 by a vote of 216–194.

b. House Ethics Reform Task Force (H. Res. 168)

On February 12, 1997, the House of Representatives established a bipartisan task force to recommend reforms of the House standards process. The task force consisted of twelve members: Representatives Livingston (co-chairman), Cardin (co-chairman), Solomon, Thomas, Goss, Castle, Hansen, Stokes, Moakley, Frost, Pelosi, and Berman. The House also approved a moratorium on the filing of new ethics complaints, which as a result of a number of extensions, remained in effect until September 10, 1997.

H. Res. 168 was introduced by Mr. Livingston and Mr. Cardin on June 18, 1998. The purpose of H. Res. 168 was to implement the recommendations of the bipartisan House Ethics Reform Task Force. H. Res. 168 was referred to the Committee on Rules which was the only committee of jurisdiction.

On June 17, 1997, a report of the Ethics Reform Task Force on H. Res. 168, recommending revisions to the Committee on Standards of Official Conduct with additional views, was printed for the use of the Committee on Rules. This report primarily contained a summary of recommendations and a section-by-section analysis of H. Res. 168. Additionally, the hearings of March 4 and June 20, 1997, before the Ethics Reform Task Force were printed.

On September 17, 1997, the Rules Committee held an open hearing on H. Res. 168 which was also printed for the use of the Rules Committee. Testimony was heard from Representatives Livingston, Cardin, Dreier, Hamilton, Shays, Pelosi, Menendez, Barrett and Hostettler.

On September 17, 1997, following the hearing, the Rules Committee met to grant a rule for H. Res. 168. The Committee granted,

by a record vote of 5 to 3, a modified closed rule providing one hour of general debate equally divided between Representative Livingston and Representative Cardin. The rule provided that no amendments were in order except those printed in the Rules Committee report, which were considered only in the order printed in the report, were offered only by a member designated in the report, were debatable for the time specified in the report, and were not subject to amendment. Finally, the rule provided one motion to recommit. The rule, H. Res. 230, was considered on the House floor on September 18, 1997. During consideration of H. Res. 230 on the House floor, the motion for the previous question was agreed to by a record vote of 227–191. The rule was then adopted by a voice vote.

H. Res. 168 was considered on the House floor following the adoption of H. Res. 230. The Livingston-Cardin managers' amendment, which made the rules applicable to all complaints filed during the 105th or any subsequent Congress, was adopted by a record vote of 420–0–1 present. The Murtha amendment, which required that all non-members filing complaints must have a Member of the House sponsor the complaint, was adopted by a record vote of 228–193–1 present. The Bunning amendment, which required a vote of an actual majority of the investigative subcommittee to expand the scope of the investigation and an actual majority of the members of the full committee to confirm it thereafter, was adopted by a record vote of 221–194–1 present. The Tauzin amendment, which sought to provide for the dismissal without prejudice of a complaint 180 calendar days after a motion to establish an investigative subcommittee does not prevail, was rejected by a recorded vote of 181–236–1 present. Mr. Cardin offered a motion to recommit the resolution to the Committee on Rules with instructions to report it back to the House forthwith with an amendment in the nature of a substitute, which failed by a record vote of 176–236–1 present. H. Res. 168 was then adopted by the House by a record vote of 258–154–1 present.

c. TV camera rule repeal (H. Res. 301)

H. Res. 301, amending the Rules of the House to repeal the exception to the requirement that public committee proceedings be open to all media, was introduced in the House on November 4, 1997, by Chairman Solomon of New York. The resolution was referred exclusively to the Committee on Rules as a matter of original jurisdiction. H. Res. 301 repealed clause 3(f)(2) of House rule XI, and made technical and conforming changes relating to that repeal.

H. Res. 301 was aimed at a provision of rule XI that allowed a subpoenaed witness to prevent photographic or televised coverage of his appearance before a committee. This provision (part of the so-called "House broadcasting rule") dates to the 1970 Legislative Reorganization Act, which outlined procedures for opening committee business to modern media coverage—specifically television and radio. When the 104th Congress modified the House broadcasting rule, found in clause 3 of rule XI, to provide for even greater openness in the People's House, the exception for subpoenaed witnesses found at clause 3(f)(2) was retained.

During the 105th Congress, several proposals aimed at revising clause 3(f)(2) of rule XI were introduced, including H. Res. 275 introduced by Rep. Ganske of Iowa (which would amend clause 3(f)(2) to allow a committee by majority vote to overrule an effort by a subpoenaed witness to prevent broadcast coverage of his testimony), and H. Res. 298 introduced by Rep. Barr of Georgia (which would repeal the provision outright).

As part of its review of the issues raised by these proposals, on November 4, 1997, the Committee on Rules held a hearing on H. Res. 298, and heard testimony from several Members, legal and parliamentary experts, and representatives of the media. The Committee also reviewed the historical application of the rule, assessing the approximately 14 instances in which clause 3(f)(2) had been invoked since the rule's inception in 1970.

The Committee on Rules met on November 5, 1997, to mark-up H. Res. 301, at which time the resolution was favorably reported by a record vote of 7-2. No amendments were agreed to during that session.

As part of the ongoing effort by the new majority to bring greater sunshine and enhanced credibility to the proceedings of the House, the Committee brought H. Res. 301 forward for consideration by the House. The Committee made its recommendation to the House in light of the changing technology of the communications age, enhanced public interest in the proceedings of the Congress, and the importance of continuing to balance the public's right to know with responsible protection for the rights of witnesses. The Committee noted that it had received requests for repeal of clause 3(f)(2) from both the 1996 chairman and the current chairman of the Executive Committee of Correspondents in the House Radio and Television Gallery, who argued that the provision creates a bias in media coverage of committee proceedings by allowing a witness to cut off electronic coverage of his testimony while print media coverage may continue.

After careful consideration, the Committee on Rules concluded that the exception to the broadcast rule provided in clause 3(f)(2) was a remnant of a bygone era and currently had the practical effect of allowing a witness to arbitrarily discriminate among the different types of journalists in the modern communications age. The Committee also concluded that repeal of clause 3(f)(2) would not jeopardize the protection of legitimate rights of witnesses as it would not in any way restrict the ability of committees to vote to close their proceedings for a variety of reasons, chiefly a determination by a committee that testimony may tend to defame, degrade, or incriminate any person.

The Committee's minority members filed Minority Views with the report on H. Res. 301, in which they argued their opposition to the repeal of clause 3(f)(2), their concern about the ability to provide continued protection to subpoenaed witnesses, and their concern about the speed with which the resolution was being moved forward.

Rep. Goss of Florida, chairman of the Subcommittee on Legislative and Budget Process, called up H. Res. 301 for consideration by the full House on November 12, 1997. After lively debate, the resolution was approved by a vote of 241-165.

d. Private sector mandates (H.R. 3534)–

On March 11, 1997, Representatives Gary Condit and Rob Portman introduced H.R. 1010, the Mandates Information Act of 1997, which was referred to the Committee on Rules. On October 30, 1997, the Subcommittee on Rules and Organization of the House and the Subcommittee on Legislative and Budget Process held a joint hearing to review the implementation of the Unfunded Mandates Reform Act of 1996 and legislative proposals to expand that act; in particular, H.R. 1010. H.R. 1010 was intended to be a second legislative initiative designed to improve the deliberation of Congress' imposition of Federal mandates. Testimony was heard from Representatives Condit and Portman; the Deputy Director of the Congressional Budget Office, James L. Blum; and from former Representative Bob Walker of Pennsylvania.

On March 24, 1998, as a result of concerns raised at the joint subcommittee hearing, Representatives Condit and Portman introduced H.R. 3534, a revised version of H.R. 1010, which also was referred to the Committee on Rules. The purpose of H.R. 3534 was to improve the quality of the Congress' deliberation with respect to proposed mandates on the private sector by providing the Congress with more complete information about the effects of such mandates, and ensuring that the Congress acts on such mandates only after focused deliberation on the effects and to enhance the ability of the Congress to distinguish between private sector mandates that harm consumers, workers, and small businesses, and mandates that help those groups.

H.R. 3534 amends the Congressional Budget and Impoundment Control Act of 1974 to require a congressional committee report on any bill or joint resolution that includes a federal private sector mandate to include a statement from the Congressional Budget Office estimating the impact of such mandates on consumers, workers, and small businesses, including any disproportionate impact on particular regions or industries. CBO is currently required to estimate only the direct costs of all federal private sector mandates that exceed \$100 million and the amount of federal financial assistance, if any, provided by the legislation to assist with compliance costs. H.R. 3534 subjects the consideration of such legislation to a point of order if it is not feasible for CBO to prepare such an estimate. Under the Unfunded Mandates Reform Act, a point of order currently may only apply if it is not feasible for CBO to prepare an intergovernmental mandates estimate.

Under H.R. 3534, any bill, joint resolution, amendment, motion or conference report containing private sector mandates is prohibited from consideration if its direct costs exceed \$100 million (the current unfunded mandate point of order applies only to unfunded intergovernmental mandates, the direct cost of which exceeds \$50 million, unless it is paid for with new federal financial assistance). Furthermore, the Chair is prohibited from recognizing a Member for more than one point of order for a committee's failure to comply with the CBO report requirements with respect to private sector mandates, or for private sector mandates contained in any bill, joint resolution, amendment, motion or conference report. Finally, H.R. 3534 amends clause 5(c) of House Rule XXIII to preserve the availability in the Committee of the Whole of a motion to strike an

unfunded federal mandate (intergovernmental and private sector), unless the rule is specifically waived by the Rules Committee.

On March 27, 1998, the Committee on Rules held a hearing on H.R. 3534 and received testimony from Representative Gary Condit; Representative Rob Portman (R-OH); Ms. Kathie Zuroweste, Owner of the Colony House Restaurant in Newhaven, Missouri; Mr. R. Bruce Josten, Executive Vice President of Government Affairs for the U.S. Chamber of Commerce; and Mr. John Nicholson, Owner of Company Flowers in Arlington, Virginia.

On Wednesday, May 6, 1998, the Committee met to mark-up H.R. 3534 and favorably reported H.R. 3534, as amended, by voice vote. During the mark-up, one amendment by Mr. Dreier was agreed to, also by voice vote. The Dreier amendment clarified that, in the case of a bill, joint resolution, amendment, motion or conference report that provides a net reduction in tax or tariff revenue, the measure's tax and tariff provisions would not be considered in determining the direct costs of Federal private sector mandates for the purposes of a point of order under the bill.

On May, 12, 1998, the Rules Committee granted an open rule (H. Res. 426) for consideration of H.R. 3534 providing one hour of general debate equally divided and controlled by the chairman and ranking minority member of the Committee on Rules. Mr. Dreier carried the rule for the majority while Mr. Moakley carried the rule for the minority. On May 13, 1998, the rule was adopted by voice vote.

During consideration of the bill on May 13 and 19, many amendments were debated, adopted and defeated. Consideration of amendments which received recorded votes follows: Mr. Moakley offered an amendment that sought to strike language that exempts from points of order provisions that result in net decreases in tax and tariff revenues. This amendment was defeated by a vote of 176 to 233. Mr. Waxman offered an amendment that sought to permit points of order against provisions that prohibit or make less stringent any mandate established to protect human health, safety or the environment. This amendment was defeated by a recorded vote of 190 to 221. Mr. Boehlert offered an amendment that sought to exclude points of order against amendments with respect to an increase in the direct costs of Federal private sector mandates. This amendment was defeated by a vote of 189 to 223. Finally, Mr. Becerra offered an amendment that sought to permit points of order against provisions that prohibit or make less stringent any mandate established to protect civil rights. This amendment was also defeated by a vote of 180 to 231. Two amendments were agreed to by voice vote. On May 19, 1998, H.R. 3534, as amended, was agreed to by the House by a vote of 279 to 132.

H.R. 3534, as passed by the House, was referred to the Committee on Governmental Affairs and the Committee on the Budget in the Senate. On June 3, 1998, the Committee on Governmental Affairs held a hearing on the bill. No further legislative action was taken.

e. Select Committee on U.S. National Security and Military/commercial concerns with the People's Republic of China (H. Res. 463)

H. Res. 463, a resolution establishing the Select Committee on U.S. National Security and Military/Commercial Concerns with the People's Republic of China, was introduced by Chairman Solomon on June 9, 1998, and referred to the Committee on Rules as a matter of original jurisdiction.

H. Res. 463 was introduced after a series of news articles disclosed ongoing federal investigations into the possibility that two U.S. satellite companies may have provided, without State Department approval, information to the People's Republic of China (PRC) which may have advanced Chinese ballistic missile capabilities, and thereby harmed the United States' national security. These revelations generated serious bipartisan concern among Members about the implementation of Administration policy with regard to the issuance of sanctions waivers so U.S. satellite companies can continue to use Chinese services to launch their satellites.

The major provisions of H. Res. 463 sought to focus an inquiry that, without the creation of a select committee, would have sprawled across the jurisdictional lines of as many as eight standing or select committees of the House. H. Res. 463 sets forth the scope of the inquiry to answer important questions about the transfer of technology and information to the PRC, the impact such transfers may have had on U.S. national security interests, the conduct and decision-making of the executive branch as it relates to this matter, the proper enforcement of U.S. law in this instance, the possibility of illegal influence on such issues, and whether any effort was made to conceal or withhold relevant information from the Congress.

H. Res. 463 was modeled after the resolution establishing the Select Committee to Investigate Covert Arms Transactions with Iran during the 100th Congress. H. Res. 463 established the select committee for the remainder of the 105th Congress, providing for 9 or fewer members, and authorizing not more than \$2.5 million for expenses. Given the nature of the subject matter under investigation, the resolution outlined guidelines and requirements for the select committee and its staff with respect to the proper handling of classified material. These guidelines were modeled on those that govern the conduct of the House Permanent Select Committee on Intelligence, as outlined in House rule XLVIII. The resolution also provided for cooperative relations between the select committee and existing committees, with regard to the sharing of relevant material.

H. Res. 463 also provided important investigative tools to the select committee, including subpoena authority, and the ability for the chairman to authorize the taking of depositions by a single Member or by majority and minority staff. Additionally, the resolution provided international evidence gathering authorities and the ability to respond to judicial or other process, and to make applications to court, upon consultation with the Speaker.

Recognizing that the select committee may need access to certain information normally beyond the reach of most Congressional com-

mittees, the resolution provided the select committee with the authority to inspect and receive tax information for specific tax years.

Prior to Committee consideration of the resolution, a concerted effort was made to ensure a bipartisan approach to this process. The chairman-designate, Mr. Cox of California, met repeatedly with the ranking member-designate, Mr. Dicks of Washington, in an attempt to iron out any differences of opinion about the specifics of the resolution. As a result of those meetings, agreement was reached about several technical and substantive changes to the language of the resolution, and those changes were incorporated into an amendment that the Rules Committee later approved.

On June 16, 1998, the Committee on Rules held a briefing presented by the General Accounting Office on the subject of export controls related to commercial communications satellites. Following the briefing, the Committee held a hearing on H. Res. 463, taking testimony from both the chairman-designate and the ranking member-designate of the select committee, as well as former administration officials and private sector experts with background and knowledge in the areas of national security and commercial policy.

On Tuesday, June 16, 1998, the Committee on Rules held a mark-up of the resolution. During the mark-up, an amendment to the amendment in the nature of a substitute was agreed to by voice vote and subsequently the amendment in the nature of a substitute was agreed to by voice vote. The Committee then favorably reported H. Res. 463, as amended, by voice vote with a quorum present. A report was filed in the House on June 16, 1998 (House Report 105-582).

On June 18, 1998, the House agreed to the resolution by a vote of 409-10.

f. Staff deposition authority for the Committee on Education and the Workforce (H. Res. 507)

On July 21, 1998, Representative Bill Goodling, chairman of the House Committee on Education and the Workforce, introduced H. Res. 507 to provide his committee with special authorities to obtain testimony for purposes of its ongoing investigation into the administration of labor laws by government agencies, including the Departments of Labor and Justice, concerning the International Brotherhood of Teamsters. The resolution was referred exclusively to the Committee on Rules as a matter of original jurisdiction.

The Subcommittee on Oversight and Investigations of the Committee on Education and the Workforce was investigating the failed 1996 election of officers at the International Brotherhood of Teamsters (IBT), as well as several related matters, such as financial mismanagement and possible pension fund manipulation. The Subcommittee was experiencing delays in the investigation due to the refusal of certain potential witnesses to cooperate with the investigation. With limited legislative days left in the 105th Congress, a great number of financial, disciplinary, and election-related questions still remained to be answered by the inquiry.

These delays and difficulties led to the introduction of H. Res. 507, to give the Education and the Workforce Committee special authorities to obtain sworn testimony through depositions and interrogatories conducted by a designated Member, staff, or contrac-

tor. A House Resolution was necessary for this purpose because House rules require two Members to be present to take testimony and receive evidence. The Education and the Workforce Committee still had to depose over 40 witnesses and needed a mechanism to receive evidence swiftly and confidentially.

On July 24, 1998, the Rules Committee held a hearing on H. Res. 507 and received testimony from: Hon. Bill Goodling, Chairman of the Committee on Education and the Workforce; Hon. Bill Clay, Ranking Minority Member of the Committee; Hon. Patsy Mink, Ranking Minority Member of the Subcommittee; and Hon. Mike Parker.

On July 28, 1998, the Rules Committee held a mark-up of the resolution. During the mark-up, one amendment to H. Res. 507 was agreed to by a voice vote. The Committee favorably reported the resolution by a voice vote. The report (H. Rept. 105-658) was filed on July 29, 1998, together with minority views.

As reported, the resolution authorized the chairman of the Education and the Workforce Committee, upon consultation with the ranking minority member, to authorize the taking of depositions and interrogatories, under oath and pursuant to subpoena, by a Member, staff or contractor of the Committee designated by the chairman. The resolution further authorized the chairman to require the furnishing of information by interrogatory, under oath. The resolution deemed all such testimony to be taken in executive session of the Subcommittee on Oversight and Investigations of the Committee on Education and the Workforce in the District of Columbia, as well as the location actually taken.

On July 30, 1998, the House agreed to H. Res. 507 by a vote of 222 to 200.

g. -Communication from an independent counsel

On September 9, 1998, Independent Counsel Kenneth Starr wrote to Speaker Gingrich and Minority Leader Gephardt notifying them that he had prepared a transmission to the House under section 595(c) of title 28, United States Code, which requires an independent counsel to advise the House of any "substantial and credible information which may constitute grounds for an impeachment."

A resolution of the House was necessary to refer this communication to the House Judiciary Committee; to authorize the Committee to conduct an initial review of the material; and to provide the parameters for release of the communication from the independent counsel and provide potential restrictions on access to certain materials. Certain exceptions from the standing rules of the House were necessary to achieve these goals.

On September 10, 1998, Rules Chairman Solomon introduced H. Res. 525, providing for a deliberative review by the Committee on the Judiciary of a communication from an independent counsel, and for the release thereof, and the resolution was referred to the Committee on Rules.

H. Res. 525 established procedures for House consideration of the communication received on September 9, 1998 from an independent counsel pursuant to section 595(c) of title 28, United States Code. Under the resolution, the communication from the independent

counsel was referred to the Judiciary Committee, with instructions to review the report to determine whether sufficient grounds exist to recommend to the House that an impeachment inquiry be commenced. The resolution further provided that the approximately 445 pages comprising an introduction, a narrative, and a statement of grounds, would be printed as a House document and made public. The balance of the material would remain in executive session of the Judiciary Committee until September 28, 1998 unless the Committee voted not to release the material for printing as a House document. Access to the executive session material would be restricted to members of the Judiciary Committee and such employees that have been designated by the chairman for that purpose, after consultation with the ranking minority member. Finally, each meeting, hearing, or deposition of the Committee would be in executive session unless otherwise determined by the Committee.

On September 10, 1998, the Rules Committee held a hearing on H. Res. 525 and received testimony from Judiciary Chairman Henry Hyde; Ranking Minority Member John Conyers; the Honorable Sheila Jackson-Lee; the Honorable Maxine Waters; the Honorable Zoe Lofgren; and the Honorable Peter Deutsch. The resolution was favorably reported on September 10 by a voice vote. The House agreed to H. Res. 525 by a vote of 363-63 on September 11, 1998.

3. TASK FORCE ON RECODIFICATION

On January 8, 1997, the Rules Committee established a bipartisan, ad hoc task force on the recodification of House Rules. The purpose of the task force was to recommend, at the earliest practicable date, a more logical, orderly and comprehensive set of House rules without substantive policy changes.

The House of Representatives has not undertaken a comprehensive revision of its rules since the 1880s. However, there have been sporadic bipartisan efforts in recent years to recodify House rules to make them more rational, comprehensible and usable by Members and committees. In 1984, for example, House Speaker Tip O'Neill established a bipartisan group of four Members to review a draft recodification proposal presented by the House Parliamentarian. The group's effort to present a final package to the Rules Committee and the full House stalled when a group of committee chairmen reacted negatively to some of the proposed changes.

While the recodification project was mentioned in succeeding Congresses, it was never fully pursued to the point of presentation to either the House or to the Rules Committee. Most notably, in the 103rd Congress, the House Members of the Joint Committee on the Organization of Congress recommended the following in their final report:

The Parliamentarian of the House should prepare a recodification of the Rules of the House * * * with the goal of completing the project by the beginning of the 105th Congress. (House Report 103-413, Vol. I, p. 18.)

At the beginning of the 105th Congress, the Speaker of the House agreed that the Rules Committee should proceed with the recodification effort on a bipartisan basis. Consequently, the Rules Committee approved the establishment of the bipartisan ad hoc

task force consisting of Representatives David Dreier, Deborah Pryce, Martin Frost and Louise Slaughter. Representative Dreier was designated chairman of the task force.

After nearly two years of work at the staff level and with the assistance of the Office of the Parliamentarian, the bipartisan task force developed a preliminary draft proposal to significantly revise the content and structural format of the rules of the House to make them user friendly. The staff proposal cleansed the rules of obsolete and archaic provisions and reorganized them to bring related provisions together in an orderly fashion. Without altering the interpretation or content of any rule, the proposal revised some rules to clarify their meaning and to minimize obscurities and ambiguities. Others were modified to bring about conformity with accepted and established House practices. As a result of this process, the staff proposal pared the number of House rules from 52 to 28 by combining several existing rules and by creating several new rules from parts of existing rules. The draft also minimized the change of certain major rules citations in order to retain consistency with precedent and practice volumes already published, (e.g. germaneness remained as clause 7 of rule XVI and general appropriation bill matters remain clause 2 of rule XXI).

In October of 1998, the document was presented to all elected Republican and Democratic leaders in the House, as well as to all committee chairmen and ranking minority members, for further discussion and review. The goal is to adopt the rules of the House in a recodified format on the opening day of the 106th Congress.

IV. ACTIVITIES OF THE SUBCOMMITTEES

A. SUBCOMMITTEE ON LEGISLATIVE AND BUDGET PROCESS

1. *Jurisdiction and purpose*

The Committee on Rules first established the Subcommittee on Legislative Process in 1979 at the outset of the 96th Congress. The Subcommittee has been reestablished at the outset of each succeeding Congress since that time. In early 1995, the Committee changed the name of the Subcommittee to better reflect its jurisdiction, and since that time the Subcommittee has been known as the Subcommittee on Legislative and Budget Process. In the 105th Congress, the Subcommittee was comprised of 7 members, 5 majority and 2 minority. Chaired by Rep. Porter Goss of Florida, the Subcommittee members include: John Linder of Georgia, Deborah Pryce of Ohio, Doc Hastings of Washington, Gerald B.H. Solomon of New York, Martin Frost of Texas (the panel's ranking minority member) and John Joseph Moakley of Massachusetts.

Committee rule 5(a)(1)(A) assigns to the Subcommittee the general responsibility for measures or matters related to relations between the Congress and the Executive Branch. The legislation falling within the panel's jurisdiction includes resolutions and bills, with the primary statute within the Subcommittee's jurisdiction being the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344) as amended. The Subcommittee also has jurisdiction over budget process-related provisions found in Part C of the Balanced Budget and Emergency Deficit Control Act of 1985

(Public Law 99–177 as amended by Public Laws 100–119, 101–508 and 103–44) and the Budget Enforcement Act of 1990 (Title XIII of the Omnibus Budget Reconciliation Act of 1993 (Public Law 103–44)).

Legislation is referred to the Subcommittee at the discretion of the Chairman of the Committee on Rules. In this Congress, 26 bills and resolutions were referred to the Subcommittee for its consideration and review.

2. Summary of activities in the 105th Congress

Throughout the 105th Congress the Subcommittee focused primarily on conducting its oversight responsibilities as outlined in the panel’s oversight plans. Although the Subcommittee did not mark-up and report any legislation, it was heavily involved in assisting the full Committee in fulfilling its original jurisdiction duties. The specifics of this activity are outlined elsewhere in this report.

Following on its efforts in the 104th Congress to develop the Line Item Veto Act of 1996, the Subcommittee in 1997 took the lead in producing a full Committee print outlining the operation of the new law. Further, the Subcommittee conducted hearings into the use and application of that new law, laying the foundation for future action on similar fiscal discipline measures in the wake of the Supreme Court’s ruling that the 1996 law failed to meet constitutional muster.

With respect to its oversight work, the Subcommittee spent much of the Congress working in concert with the Committee on the Budget, with which it shares jurisdiction over the major laws and procedures governing the Congressional budget process. That effort, involving staff and members conducting meetings, briefings and hearings, culminated in the introduction of H.R. 4837, major bipartisan legislation designed to reform and streamline the Congressional budget process.

a. The Line Item Veto Act of 1996

See Oversight section.

b. Budget process reform

In the 104th Congress the Subcommittee began the ambitious task of reviewing the Congressional budget process with the intention of producing proposals for significant reform to simplify, streamline, and improve the accountability and credibility of that process. Building upon the hearings held and research conducted in the 104th Congress, the Subcommittee began the 105th Congress by presenting an innovative briefing for the Committee that involved the contributions of experts from the three major support services with background in this area: the Congressional Research Service, the General Accounting Office, and the Congressional Budget Office.

The briefing, designed to familiarize Members of the Committee with the current process, was held on September 26, 1997. The transcript of that briefing, along with a compilation of current printed materials on various aspects of the Congressional budget

process, was published as a full Committee print and made available through the Subcommittee's web site.

Recognizing the shared jurisdiction over budget process between the Subcommittee and the Committee on the Budget, which had established a bipartisan task force on reforming the budget process, the Subcommittee began working closely with the task force to develop a joint proposal for change. The working group developed a list of principles to guide its review of the current process and to assess proposals for reform. The areas designated for focus included: giving the budget the force of law; budgeting for emergencies; displaying the unfunded liabilities of federal insurance programs; strengthening enforcement of budgetary decisions; increasing accountability for federal spending; mitigating the bias in the budget process toward higher spending; and modifying PAYGO requirements when there is an on-budget surplus.

After numerous staff discussions, briefings and Member meetings, this process resulted in the introduction on October 14, 1998 of H.R. 4837 the Comprehensive Budget Process Reform Act of 1998. This bipartisan legislation incorporates proposals by a wide range of Members (on and off the committees of jurisdiction and from both sides of the aisle).

The Subcommittee views the introduction of this legislation as a major step forward in its drive to streamline and rationalize the Congressional budget process, and it fully intends to proceed with hearings and a mark-up of the legislation early in the 106th Congress.

c. Private sector mandates

In preparation for the full Committee's original jurisdiction action on H.R. 3534, legislation addressing private sector mandates (addressed elsewhere in this report), the Subcommittee held a joint hearing on October 30, 1997 with the Subcommittee on Rules and Organization of the House. The hearing, which focused on the implementation of the Unfunded Mandates Reform Act (UMRA) and proposals for reform, included testimony from two Members (Rep. Condit of California and Rep. Portman of Ohio), the Deputy Director of the Congressional Budget Office, and former member and parliamentary expert Robert Walker. The discussion focused on the success of the existing Act (UMRA) in highlighting unfunded mandates on state and local governments and the need to address similar mandates imposed on the private sector without unduly bogging down the legislative process.

d. Reform proposals for the 106th Congress

In keeping with the process begun in the 105th Congress, the Subcommittee assisted the full Committee in soliciting input from the entire membership of the House for proposed rules changes to incorporate into the opening day rules package at the outset of the 106th Congress. The Subcommittee participated in conducting an "Open Day" hearing for Members to testify before the Committee on September 17, 1998.

e. Subcommittee homepage

The Subcommittee continued to update its homepage web site, which can be found at [<http://www.house.gov/rules—bud/homenew.html>], providing the public with access to informative material about the Subcommittee’s activities and areas of jurisdiction.

3. Assisting the full committee

The Subcommittee assisted the full Committee in several of its original jurisdiction projects, providing staff support for the completion of special resolutions granting additional investigative authorities for the Government Reform and Oversight Committee’s campaign finance inquiry and establishing the Select Committee on U.S. National Security and Military/Commercial Concerns with the People’s Republic of China. In both cases, Subcommittee staff and its chairman, Rep. Goss, participated in meetings, assisted in legislative drafting, helped compile the Committee report, and provided support for floor consideration of those resolutions.

The Subcommittee also played a significant role in developing and shepherding through the House the original jurisdiction measure to further open committee proceedings by repealing the exception to the House broadcast rule. Finally, the Subcommittee contributed to the Committee’s work in implementing the recommendations of the bipartisan Ethics Reform Task Force.

4. Legislation referred to the Subcommittee on Legislative and Budget Process

H.R. 113
 H.R. 114
 H.R. 126
 H.R. 272
 H.R. 352
 H.R. 397
 H.R. 403
 H.R. 441
 H.R. 457
 H.R. 600
 H.R. 898
 H.R. 957
 H.R. 1040
 H.R. 1321
 H.R. 1372
 H.R. 1591
 H.R. 2037
 H.R. 2191
 H.R. 2230
 H.R. 2329
 H. Con. Res. 26
 H. Res. 18
 H. Res. 24
 H. Res. 41
 H. Res. 61
 H. Res. 79

5. *Subcommittee publications*

During the 105th Congress, the Subcommittee published a Hearing on “The Line Item Veto After One Year: The Process and its Implementation”. In addition, the Subcommittee held a briefing on the Legislative and Budget Process which was printed as a full Committee document.

B. SUBCOMMITTEE ON RULES AND ORGANIZATION OF THE HOUSE

1. *Jurisdiction and purpose*

The Subcommittee was first established at the beginning of the 96th Congress as the Subcommittee on Rules of the House. At the beginning of the 104th Congress, Rep. David Dreier of California became only the third chairman of the subcommittee and its name was changed to the Subcommittee on Rules and Organization of the House to better reflect the Subcommittee’s mission and areas of jurisdiction. Members of the Subcommittee during the 105th Congress are: Rep. David Dreier, Chairman; Rep. Lincoln Diaz-Balart of Florida, Vice Chairman; Rep. Scott McInnis of Colorado; Rep. Sue Myrick of North Carolina; Rep. Gerald Solomon of New York; Rep. Tony Hall of Ohio, the ranking minority member; and Rep. Louise Slaughter of New York.

The Subcommittee has general responsibility for measures or matters related to relations between the two Houses of Congress, relations between Congress and the Judiciary, and internal operations of the House. The Subcommittee is primarily responsible for the continuing examination of the committee structure and jurisdictional issues. In recent years, the Subcommittee has considered measures dealing with “fast track” procedures for trade legislation, and has examined commemorative legislation, the motion to recommit, the creation of select committees, the impact of technology on the legislative process, and measures to improve civility in the House of Representatives. The Subcommittee is also committed to a continuing study of the organization and operations of the House following up on the work of the 1993 Joint Committee on the Organization of Congress.

2. *Summary of activities*

a. Unfunded Mandates Reform Act

On October 30, 1997, the Subcommittee on Rules and Organization of the House and the Subcommittee on Legislative and Budget Process held a joint hearing to review the implementation of Unfunded Mandates Reform Act and proposals to expand that act; in particular, H.R. 1010, the Mandates Information Act of 1997, which was introduced by Representatives Gary Condit and Rob Portman. A key component of the Republican “Contract With America,” the Unfunded Mandates Reform Act was one of the first bills enacted by the 104th Congress. The goal of UMRA was to strengthen the partnership between the federal government and state and local governments by making Congress and the federal agencies more accountable when imposing enforceable duties on State and local governments without commensurate funding to carry out those du-

ties. The measure was signed into law by President Bill Clinton on March 22, 1995.

As a result of the issues raised at the joint subcommittee hearing, legislation to expand the scope of UMRA to private sector mandates (H.R. 3534) was ordered reported by the Committee on Rules on May 6, 1998, and passed by the House of Representatives on May 19, 1998.

b. Technology and the legislative process

On June 26, 1997, the Subcommittee held a hearing to examine the effects of information technology on the decision-making process in the House of Representatives. Issues that the Subcommittee examined included: (1) how the Internet and other information technologies will affect the way Members of Congress communicate with constituents and how these new forms of communication impact decision-making in committees and on the House floor; (2) ways to promote better understanding between those who work in the legislative process and those who are involved in the information-user community; and (3) the advantages and disadvantages of providing immediate on-line access to various forms of congressional documents and information, particularly in light of the new House rule requiring the electronic availability of committee publications.

c. Civility in the House of Representatives

On April 17, and May 1, 1997, the Subcommittee on Rules and Organization of the House held a hearing to examine issues raised by Professor Kathleen Hall Jamieson in her report entitled "Civility in the House of Representatives." Her report was prepared for the Bipartisan Congressional Retreat, which was held March 7-9, 1997, in Hershey, Pennsylvania. The report analyzed historical changes in the level of civility in the House, explained a number of internal and external factors that the author asserts contribute to an increase in incivility, and offered recommendations for improving civility in the institution.

Issues raised in the civility report that were the subject of further investigation by the Subcommittee included: the adequacy of existing House rules governing decorum and debate in an era of intense media scrutiny and instantaneous communications; the role of the House Parliamentarian in enhancing civility; consistency of enforcement of the rules of decorum and debate by the Parliamentarian; the role of the chair in enforcing the rules of decorum and debate on its own initiative; the role that media coverage plays in exacerbating acts of incivility in the House, and institutional practices which focus the media's attention on acts of incivility; the use of alternative debate mechanisms (such as Oxford-style debates) as a means of elevating the discussion of controversial issues; consistency of interpretation and enforcement of rules among committees; and the effect of certain House scheduling arrangements on Member behavior.

3. *Legislation referred to the Subcommittee on Rules and Organization of the House*

H.R. 75
H.R. 78
H.R. 99
H.R. 141
H.R. 170
H.R. 178
H.R. 243
H.R. 335
H.R. 406
H.R. 419
H.R. 425
H.R. 436
H.R. 1036
H.R. 1050
H.R. 1140
H.R. 1172
H.R. 1209
H.R. 1210
H.R. 1235
H.R. 1295
H.R. 1404
H.R. 1577
H.R. 1588
H.R. 1611
H.R. 1614
H.R. 1685
H.R. 1913
H.R. 2061
H.R. 2137
H.R. 2431
H. Res. 16
H. Res. 20
H. Res. 23
H. Res. 27
H. Res. 30
H. Res. 34
H. Res. 39
H. Res. 53
H. Res. 70
H. Res. 97
H. Res. 123
H. Res. 135
H. Res. 141
H. Res. 186
H. Res. 209

4. *Subcommittee publications*

In the 105th Congress, the Subcommittee did not print any documents.

V. COMMITTEE OVERSIGHT PLANS AND ACCOMPLISHMENTS

A. SUMMARY OF COMMITTEE OVERSIGHT PLAN

Pursuant to clause 2(d)(1) of rule X, the Committee met in public session on February 11, 1997, to adopt, by voice vote, an ambitious oversight plan for the 105th Congress. Pursuant to clause 1(d) of rule XI, the Committee is required to include within this activity report a separate section summarizing that plan and the actions taken throughout the Congress to implement that plan, as well as any additional oversight activities that were conducted.

In presenting its plan for this Congress, the Committee emphasized its interest in continuing to effectuate a more responsive, innovative, and flexible legislative process that enhances public participation as well as the ability of Congress to operate effectively in the modern information age. The Committee stressed its intention to rely heavily on its two subcommittees to conduct oversight efforts in a broad range of areas, including ongoing review of the Rules of the House, efforts to reform the Congressional budget process, application and use of the Line Item Veto Act, recodification of House rules, implementation of the new ethics process, fast track procedures for consideration of trade agreements, efforts by Congress to enhance its technical capabilities, enhancing bipartisan civility, monitoring the implementation of the Government Performance and Results Act, and review of the process by which the Congress conducts oversight of intelligence activities and programs.

B. SUMMARY OF COMMITTEE OVERSIGHT ACCOMPLISHMENTS

As the 105th Congress concludes, the Committee notes with satisfaction that progress was made in nearly all of the areas set out in the oversight plan, with groundwork laid for additional action in the 106th Congress.

a. The Line Item Veto Act of 1996

In anticipation of the President's use of the cancellation authority granted him by the Line Item Veto Act of 1996, the Subcommittee on Legislative and Budget Process assisted in the production of a full Committee print entitled "The Use and Application of the Line Item Veto" designed to assist Members, staff, and outside observers in understanding the procedures of implementation of the new law. The print, published on January 2, 1997, was made widely available to all House Members and committees, and was placed on the Subcommittee on Legislative and Budget Process' web site for broader distribution. The print, which was developed in close consultation with experts at the Congressional Research Service and the Office of the Parliamentarian, became a frequently consulted reference for questions raised by the new law, including the procedures by which Congress could respond to actions taken by the President.

Throughout 1997, the Subcommittee on Legislative and Budget Process carefully tracked the President's use of his new authority under the Line Item Veto Act, authority he ultimately used on 82 provisions of 11 separate laws for an estimated gross cancellation

savings of \$1.9 billion. The staff produced a compilation of all items canceled under the Line Item Veto authority, the dollar amount of savings credited for those cancellations, and the specific geographic implications of those cancellations. This document, though not a formal Committee print, was circulated for reference by Members and staff.

Members and staff of the Subcommittee on Legislative and Budget Process also took the lead in assisting the Committee and other committees in using the procedures for Congressional response to disapprove the President's cancellations from the FY98 Military Construction Appropriations Act (Public Law 105-45). H.R. 2631, legislation disapproving the line item vetoes from that law, was vetoed by the President on November 13, 1997. The House overrode the President's veto on February 5, 1998 and the Senate followed suit on February 25, 1998. This process, which had the effect of reinstating spending for 38 projects singled out for cancellation by the President, demonstrated that the procedures envisioned by the Line Item Veto Act could indeed work as intended.

In 1998, after the Act had been in effect for one calendar year and one full appropriations cycle, the Subcommittee on Legislative and Budget Process conducted two days of hearings to review the implementation of the law and to assess the use of this new authority by the current Administration. In addition, these hearings allowed the Subcommittee to assess whether, the Line Item Veto Act had in fact shifted authority from the Congress to the Executive Branch. On March 11 and March 12 the Subcommittee took testimony from six outside witnesses, including CBO Director June O'Neill and 11 Members representing both parties. The discussion focused on the President's use of the new authority and whether that new authority was having the desired result on fiscal discipline, changes in the way Congress was conducting its business as a result of the new law, and concerns about the impact of the new law on the ability of Congress to assert its budgeting priorities. Transcripts of both days of hearings were later published and made available on the Subcommittee on Legislative and Budget Process' web site.

Throughout the 105th Congress, the Subcommittee monitored the legal challenges that were underway against the Act and its specific uses by the President. The panel's Chairman, Rep. Goss, joined with Chairman Solomon and Government Reform and Oversight Chairman Burton in filing an amicus brief with the Supreme Court in support of the Administration's argument that the new law was constitutional.

Once the Court declared the Act unconstitutional, the Subcommittee on Legislative and Budget Process began a process of reviewing the Court's decision and assessing the type of legislative changes that could be made to meet the Court's concerns. The Subcommittee fully intends to revisit this issue in the next Congress to seek a means to implement the type of fiscal discipline envisioned by the Line Item Veto Act without running afoul of the Constitution.

b. Budget process reform

See Activities section.

c. Ethics process reform

As described elsewhere in this report, the Committee was an active participant in the successful effort of the bipartisan Ethics Reform Task Force to implement constructive changes to the House's ethics procedures. Not only did the task force include several members of the Committee, but the Committee provided the vehicle, in the form of H. Res. 168, for bringing the proposals of the task force forward for consideration by the full House. The Committee views this effort as a major success story in its original jurisdiction and oversight portfolios.

d. Congressional reform

Under House Rule X, the Committee on Rules has oversight responsibility over all rules and joint rules. It is the responsibility of this Committee to study the process and procedures of the House on a continuing basis. In keeping with a longstanding interest in congressional reform, the Committee on Rules held an open hearing on September 17, 1998, for all Members of the House to review their proposals to amend the standing rules of the House. At that hearing, 10 Members testified and another six Members submitted statements for the committee hearing record.

e. 21st century Congress

On the opening day of the 104th Congress in January of 1995, the House of Representatives enacted what many considered to be the most sweeping institutional reforms in nearly 50 years. But one change that has had a profound impact on the operations of the House, but was not part of that opening day package of reforms, was the widespread introduction of electronic mail and the Internet. As Ken Weinstein of the Heritage Foundation noted in testimony before the Subcommittee on Rules and Organization of the House: "Congress's efforts to bring itself on line in the age of the information superhighway were an important, albeit largely unheralded, part of the reform efforts of the 104th and 105th Congresses."

Updating the technological infrastructure of an organization as large and decentralized as Congress was and continues to be an enormous undertaking. In 1995, the resources dedicated to new technologies, and the familiarity of Members and staff in their practical use, were limited. As the Computer and Information Services Working Group of the House Oversight Committee wrote in a recent report: "The U.S. House of Representatives was intrinsically a paper-based institution. Electronic legislative information, committee documents, and documents from the Library of Congress, Congressional Budget Office, Government Accounting Office, and other organizations all existed on separate computer systems or in hard-copy storage. Even though electronically stored, most documents were only available for mass distribution in hard-copy format, and there was no common architecture, language, or format by which documents could be easily integrated, shared, electronically distributed, or viewed among offices or organizations. Electronic mail systems ("E-mail") in Member and Committee offices were available, but many existed as islands of technology. Communicating electronically among offices was clumsy and difficult, even

for offices that were next door in the same building. Access to most legislative information was accomplished through the use of primitive computer equipment accessing a mainframe program first written over 15 years ago. No common computer platforms existed.”

Since the beginning of the 104th Congress, the House of Representatives has made a remarkable transformation into the information age. The infrastructure of the House network has been substantially upgraded. Support and training of congressional staff has drastically improved, and the institution’s presence on the Internet has been expanded to provide the public with unprecedented access to House documents and e-mail to their Representatives. In short, this new medium of communication is transforming the culture, operations, and responsibilities of Congress, and it is having profound implications for our Federal system of representative government.

Early in 1996, the Committee on Rules became concerned that the institution was moving rapidly toward the information age without having a full appreciation for how these new technologies might impact the legislative process. Consequently, the Subcommittee on Rules and Organization of the House set up “The 21st Century Congress Project,” to assess the potential implications of future technology utilization on the legislative process, and to recommend proposals for change.

As part of the project, the Subcommittee held two hearings: one entitled “Legislating in the 21st Century Congress,” and the other to examine the impact of technology on decision-making. The transcripts of those hearings, information about the project, and a number of studies detailing the information technology trends taking place in Congress were placed on the Subcommittee’s web site at www.house.gov/rules_org.

Also, recognizing that Members and staff face many of the same kinds of frustrations that the public face in trying to gain access to important legislative information, the Committee on Rules recommended a change in House rules that was adopted as part of the opening day rules package for the 105th Congress. Clause 2(e)(4) of House rule XI required committees, if practical, to publish their documents on the Internet. Today, every permanent standing House committee, except the Committee on Standards of Official Conduct, has a comprehensive web site containing basic information about the committee, meeting and hearing schedules, transcripts of hearings and other important links and publications.

f. Fast track

Following the December 1993 expiration of the President’s “fast track” authority to negotiate trade agreements and have the necessary implementing legislation considered under expedited procedures, the Subcommittee on Rules and Organization of the House and the Ways and Means Committee’s Subcommittee on Trade held joint hearings on fast track legislation in 1995. On September 9, 1995, Rep. Bill Archer, chairman of the Committee on Ways and Means, along with Rep. Phil Crane and Rep. David Dreier, introduced H.R. 2371, the Trade Agreements Authority Act of 1995, to provide trade agreements authority to the President. The measure was referred to the Committee on Ways and Means and the Com-

mittee on Rules. On January 3, 1996, H.R. 2371 was referred to the Subcommittee on Rules and Organization of the House.

The Committee on Ways and Means held a mark-up on H.R. 2371 on September 21, 1995, and ordered the measure reported with amendments (House Report 104-285, Part I). The Rules Committee deferred action on H.R. 2371 pending the outcome of negotiations with the Clinton Administration on amendments to the bill as reported by the Ways and Means Committee. However, such an agreement was not reached prior to the adjournment of the 104th Congress.

Negotiations involving the Committee on Ways and Means, Committee on Rules, and the Clinton Administration resumed in January of 1997. These negotiations culminated in the drafting of H.R. 2621, the Reciprocal Trade Agreement Authorities Act of 1997, which was introduced on October 7, 1997, by Chairman Archer, on behalf of himself, Mr. Crane, and Mr. Dreier. The bill was referred to the Committee on Ways and Means and the Committee on Rules.

On October 8, the Committee on Ways and Means met to consider H.R. 2621. With Administration officials speaking in support of the bill, the Committee ordered the bill favorably reported (House Report 105-341), as amended, by a record vote of 24 to 14. On November 4, the Rules Committee was discharged from consideration of H.R. 2621. On November 6, the Rules Committee reported H. Res. 309, a resolution providing for consideration of H.R. 2621. H. Res. 309 was laid on the table on April 1, 1998.

The Rules Committee met on September 24, 1998, to report H. Res. 553, a second resolution providing for consideration of H.R. 2621. On September 25, H. Res. 553 was called up in the House and passed by a voice vote. Later that day, H.R. 2621 (amended) failed on passage in the House by recorded vote of 180 to 243.

VI. STATISTICAL PROFILE ON THE COMMITTEE ON RULES, 105TH CONGRESS

A. STATISTICS ON SPECIAL ORDERS OR "RULES"

1. Number of formal requests for Rules Committee hearings: 156
 - a. Number of rules requested for original consideration of measures, rules for further consideration, rules for disposition of Senate amendments: 121
 - b. Number of rules requested on conference reports: 27
 - c. Number of rules requested on procedural matters: 0
 - d. Number of formal rules requests otherwise disposed of by procedures other than the Rules Committee: 8
2. Number of formal requests pending at adjournment: 0
3. Number of hearing days: 137
 - (a) 1st Session:
 - (1) Regular meetings: 56
 - (2) Emergency meetings: 16
 - (b) 2nd Session:
 - (1) Regular meetings: 66
 - (2) Emergency meetings: 18

4. Number of bills, resolutions, and conference reports on which hearings were held for the purpose of considering special order or "rules"—

(a) Number of rules granted: 207

(1) Bills and resolutions: 149

(2) Conference Reports: 30

(3) Providing for general debate only, waiving $\frac{2}{3}$ requirement or creating suspension days: 18

(b) Types of amendment structures for consideration of bills and resolutions—

(1) Open: 57

(2) Modified Open—Time Cap on Consideration of Amendments: 6

(3) Modified Open—Required Preprinting in the Congressional Record: 7

(4) Modified Open—Both Time Cap on Consideration of Amendments and Required Preprinting in the Congressional Record: 2

(5) Structured or Modified Closed: 48

(6) Closed: 22

(7) Conference Reports: 30

(8) Providing for General Debate Only: 1

(c) Disposition of the 207 rules granted:

(1) Adopted by the House: 186

(2) Rejected by the House: 5

(3) Laid on the Table: 13

(4) Pending on the House Calendar at Adjournment: 3

5. Congressional Budget Act waivers granted:

(a) Type of Waiver:

(1) Sec. 302: 1

(2) Sec. 303: 1

(3) Sec. 303(a): 5

(4) Sec. 306: 14

(5) Sec. 308: 1

(6) Sec. 308(a): 1

(7) Sec. 311: 1

(8) Sec. 401: 3

(9) Sec. 401(a): 4

(10) Sec. 425(a): 0

6. Rules of the House waivers granted (waivers may be underlying measures, matters made in order as original text, motions, or amendments)

(a) Types of waivers (number of resolutions waiving each rule):

(1) Waiver of all Rules of the House: 85

(2) Rule X, clause 1(b): 1

(3) Rule XI, clause 2(1)(6): 22

(4) Rule XIII, clause 7(b): 1

(5) Rule XVI, clause 7: 15

(6) Rule XXI, clause 2: 29

(7) Rule XXI, clause 2(e): 5

(8) Rule XXI, clause 3: 1

(9) Rule XXI, clause 5(a): 9

(10) Rule XXI, clause 5(b): 3

- (11) Rule XXI, clause 6: 27
- (12) Rule XXI, clause 7: 14
- (13) Rule XLIX: 2

B. STATISTICS ON ORIGINAL JURISDICTION MEASURES

1. Full Committee
 - (a) Number of bills and resolutions referred: 140
 - (b) Number of measures referred to the subcommittees: 71
 - (1) Exclusive Referrals to the Subcommittee on Rules and Organization of the House: 45
 - (2) Exclusive Referrals to the Subcommittee on the Legislative and Budget Process: 26
 - (3) Joint Referrals: 0
 - (c) Number of original jurisdiction measures heard by the full committee: 7
 - (d) Number of hearings and markups held by the full committee: 12
 - (e) Number of measures reported by the full committee: 6
 - (1) Disposition of measures reported
 - (a) Measures adopted by the House: 6
 - (b) Measures reported and pending floor action at adjournment: 0
 - (c) Resolutions rejected by the House: 0
 - (d) Resolutions tabled by the House: 0
 - (e) Resolutions discharged from the Committee: 3
2. Subcommittee on the Legislative and Budget Process
 - (a) Measures referred: 26
 - (b) Days of hearings and markups: 2
 - (c) Measures reported: 0
3. Subcommittee on Rules and Organization of the House
 - (a) Measures referred: 45
 - (b) Days of hearings and markups: 4
 - (c) Measures reported: 0

VII. APPENDICES

A. TABLE 1.—TYPES OF RULES GRANTED

Open:		
H. Res. 88	H.R. 852	Paperwork Elimination Act of 1997.
H. Res. 94	H.R. 412	Oroville-Tonasket Claim Settlement and Conveyance Act.
H. Res. 116	H.R. 400	21st Century Patent System Improvement Act.
H. Res. 125	H.R. 1271	The Federal Aviation Administration Research, Engineering, and Development Authorization Act of 1997.
H. Res. 126	H.R. 1273	National Science Foundation Authorization Act of 1997.
H. Res. 127	H.R. 1274	National Institute of Standards and Technology Authorization Act of 1997.
H. Res. 128	H.R. 1275	Civilian Space Authorization Act, Fiscal Years 1998 and 1999.
H. Res. 133	H.R. 2	Housing Opportunity and Responsibility Act of 1997.
H. Res. 134	H.R. 867	The Adoption Promotion Act of 1997.
H. Res. 142	H.R. 478	Flood Prevention and Family Protection Act of 1997.
H. Res. 146	H.R. 1469	Emergency Supplemental Appropriations Bill for Fiscal Year 1997.
H. Res. 149	H.R. 1469	Emergency Supplemental Appropriations for Recovery from Natural Disasters, and for Overseas Peacekeeping Efforts, Including Those in Bosnia, for Fiscal Year Ending September 30, 1997, and for Other Purposes.
H. Res. 150	H.R. 1385	Employment, Training, and Literacy Enhancement Act of 1997.
H. Res. 164	H.R. 437	Marine Resources Revitalization Act of 1997.

A. TABLE 1.—TYPES OF RULES GRANTED—Continued

H. Res. 178	H.R. 2016	Military Construction Appropriations Bill, 1998.
H. Res. 181	H.R. 2107	Department of the Interior and Related Agencies Appropriations Bill, 1998.
H. Res. 184	H.R. 2158	Department of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1998.
H. Res. 187	H.R. 1853	Carl D. Perkins Vocational-Technical Education Act Amendments of 1997.
H. Res. 189	H.R. 2169	Department of Transportation and Related Agencies Appropriations Bill, 1998.
H. Res. 194	H.R. 2203	Energy and Water Development Appropriations Bill, 1998.
H. Res. 198	H.R. 2266	Department of Defense Appropriations Bill, 1998.
H. Res. 199	H.R. 2264	Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Bill, 1998.
H. Res. 239	H.R. 2267	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, 1998.
H. Res. 243	H.R. 901	American Land Sovereignty Protection Act.
H. Res. 258	H.R. 629	Texas Low-Level Radioactive Waste Disposal Consent Act.
H. Res. 265	H.R. 2204	Coast Guard Authorization Act of 1997.
H. Res. 345	H.J. Res. 345	Concerning Attorneys' Fees, Costs, and Sanctions Payable by the White House Health Care Task Force.
H. Res. 348	H.R. 2846	Prohibition on Federally Sponsored National Testing.
H. Res. 366	H.R. 2181	Witness Protection and Interstate Relocation Act of 1997.
H. Res. 367	H.R. 1544	Federal Agency Compliance Act.
H. Res. 368	H.R. 2460	Wireless Telephone Protection Act.
H. Res. 376	H.R. 856	United States-Puerto Rico Political Status Act.
H. Res. 377	H.R. 2369	Wireless Privacy Enhancement Act of 1998.
H. Res. 382	H.R. 992	Tucker Act Shuffle Relief Act of 1997.
H. Res. 384	H.R. 2883	Government Performance and Results Act Technical Amendments of 1998.
H. Res. 394	H.R. 2515	Forest Recovery and Protection Act of 1998.
H. Res. 396	H.R. 3310	Small Business Paperwork Reduction Act Amendments of 1998.
H. Res. 408	H.R. 1252	Judicial Reform Act of 1998.
H. Res. 426	H.R. 3534	Mandates Information Act of 1998.
H. Res. 427	H.R. 512	New Wildlife Refuge Authorization Act.
H. Res. 442	H.J. Res. 119	A Joint Resolution Proposing an Amendment to the Constitution of the United States to Limit Campaign Spending, Bipartisan Campaign Integrity Act of 1997.
	H.R. 2183	
H. Res. 461	H.R. 2888	Sales Incentive Act.
H. Res. 477	H.R. 4059	Military Construction Appropriations Bill, 1998.
H. Res. 478	H.R. 4060	Energy and Water Development Appropriations Bill, 1999.
H. Res. 482	H.R. 4101	Department of Agriculture and Related Agencies Appropriations, 1999.
H. Res. 485	H.R. 4104	Treasury, Postal Service, and General Government Appropriations Bill, 1999.
H. Res. 498	H.R. 4104	Treasury, Postal Service, and General Government Appropriations Bill, 1999.
H. Res. 501	H.R. 4194	Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1999.
H. Res. 504	H.R. 4193	Department of the Interior and Related Agencies Appropriations Bill, 1999.
H. Res. 508	H.R. 4276	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, 1999.
H. Res. 510	H.R. 4328	Department of Transportation and Related Agencies Appropriations Bill, 1999.
H. Res. 517	H.R. 4380	District of Columbia Appropriations Bill, 1999.
H. Res. 521	H.R. 2863	Migratory Bird Treaty Reform Act of 1998.
H. Res. 522	H.R. 2538	Guadalupe-Hidalgo Treaty Land Claims Act of 1998.
H. Res. 560	H.R. 3789	Class Action Jurisdiction Act of 1998.
H. Res. 576	H.R. 4259	Haskell Indian Nations University and Southwestern Indian Polytechnic Institute Act.
H. Res. 584	H.R. 4274	Departments of Labor, Health, and Human Services, And Related Agencies Appropriations Bill, Fiscal Year 1999.
Modified open-time cap:		
H. Res. 284	H.R. 2493	Forage Improvement Act of 1997.
H. Res. 344	H.R. 2625	Ronald Reagan National Airport.
H. Res. 484	H.R. 4103	Department of Defense Appropriations Bill, 1999.

A. TABLE 1.—TYPES OF RULES GRANTED—Continued

H. Res. 535	H.R. 4006	Lethal Drug Abuse Prevention Act of 1998.
H. Res. 537	H.R. 4300	Western Hemisphere Drug Elimination Act.
H. Res. 538	H.R. 4550	Drug Demand Reduction Act of 1998.
Modified open-pre-printing:		
H. Res. 185	H.R. 2159	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1998.
H. Res. 378	H.R. 3130	Child Support Performance and Incentive Act of 1998.
H. Res. 390	H.R. 2589	Copyright Term Extension Act.
H. Res. 391	H.R. 2578	To Extend the Visa Waiver Pilot Program.
H. Res. 411	H.R. 6	Higher Education Amendments of 1998.
H. Res. 419	H.R. 1872	Communications Satellite Competition and Privatization Act of 1998.
H. Res. 420	H.R. 3694	Intelligence Authorization Act, 1999.
Modified open-time cap and pre-printing:		
H. Res. 516	H.R. 3892	English Language Fluency Act of 1998.
H. Res. 542	H.R. 4569	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1999.
Structured or Modified Closed:		
H. Res. 47	H.J. Res. 2	Congressional Term Limits Amendments.
H. Res. 95	H.J. Res. 58	Disapproval of Determination of President Regarding Mexico.
H. Res. 99	H.R. 1	Working Families Flexibility Act of 1997.
H. Res. 101	H. Res. 91	Committee Funding Resolution for 105th Congress.
H. Res. 113	H.J. Res. 62	Tax Limitation Constitutional Amendment.
H. Res. 143	H.R. 3	Juvenile Crime Control Act of 1997.
H. Res. 152	H. Con. Res. 84	Concurrent Resolution on the Budget-Fiscal Year 1998.
H. Res. 153	H.R. 408	International Dolphin Conservation Program Act.
H. Res. 159	H.R. 1757	The Foreign Relations Authorization Act, Fiscal Years 1998-1999.
	H.R. 1758	The European Security Act of 1997.
H. Res. 169	H.R. 1119	National Defense Authorization Act of Fiscal Years 1998 and 1999.
H. Res. 174	H.R. 2015	The Balanced Budget Act.
	H.R. 2014	The Taxpayer Relief Act.
H. Res. 180	H.R. 858	Quincy Library Group Forest Recovery and Economic Stability Act of 1998.
H. Res. 193	H.R. 2160	Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Bill, 1998.
H. Res. 197	H.R. 2209	Legislative Branch Appropriations Bill, 1998.
H. Res. 230	H. Res. 168	The Bipartisan House Ethics Reform Task Force Recommendations.
H. Res. 255	H.R. 1370	Reauthorization of the Export-Import Bank.
H. Res. 256	H.R. 1127	National Monument Fairness Act of 1997.
H. Res. 257	H.R. 901	American Land Sovereignty Protection Act.
H. Res. 264	H.R. 2607	District of Columbia Appropriations Bill, 1998.
H. Res. 270	H.R. 2247	Amtrak Reform and Privatization Act of 1997.
H. Res. 271	H.R. 1534	Private Property Rights Implementation Act of 1997.
H. Res. 274	H.R. 2646	Education Savings Act for Public and Private Schools.
H. Res. 280	H.R. 1270	Nuclear Waste Policy Act of 1997.
	S. 104	Nuclear Waste Policy Act of 1997.
H. Res. 283	H.R. 1270	Nuclear Waste Policy Act of 1997.
	S. 104	Nuclear Waste Policy Act of 1997.
H. Res. 288	H.R. 2746	Helping Empower Low-Income Parents (HELP) Scholarships Amendments of 1997.
	H.R. 2616	Charter Schools Amendments Act of 1997.
H. Res. 302	H.R. 2358	Political Freedom in China Act.
	H.R. 2195	Tightening Prohibitions on Slave Labor Imports.
	H. Res. 188	On Missile Proliferation.
	H.R. 967	Free the Clergy Act.
	H.R. 2570	Forced Abortion Condemnation Act.
	H.R. 2386	Taiwan Missile Defense Act.
	H.R. 2605	Communist China De-Subsidization Act.
	H.R. 2647	Denial of Normal Commercial Status to the Chinese People's Liberation Army.
	H.R. 2232	Concerning Radio Free Asia.
H. Res. 383	H.R. 1432	African Growth and Opportunity Act.
H. Res. 393	H.R. 3246	Fairness for Small Business and Employees Act of 1998.
H. Res. 402	H.R. 3579	Emergency Appropriations for Fiscal Year Ending September 30, 1998, and for other Purposes.
H. Res. 403	H.R. 10	Financial Services Act of 1998.

A. TABLE 1.—TYPES OF RULES GRANTED—Continued

H. Res. 405	H.R. 2400	Building Efficient Surface Transportation and Equity Act of 1998.
H. Res. 407	H.J. Res. 111	Tax Limitation Constitutional Amendment.
H. Res. 410	H.R. 3546	National Dialogue on Social Security Act of 1998.
H. Res. 428	H.R. 10	Financial Services Act of 1998.
H. Res. 430	H.R. 2431	Freedom From Religious Persecution Act of 1998.
H. Res. 442	H.R. 3616	National Defense Authorization Act for Fiscal Year 1999.
H. Res. 450	H.R. 3433	Ticket to Work and Self-Sufficiency Act of 1998.
H. Res. 453	H.J. Res. 78	Proposing an Amendment to the Constitution of the United States Restoring Religious Freedom.
H. Res. 455	H. Con. Res. 284	Concurrent Resolution on the Budget—Fiscal Year 1999.
H. Res. 462	H.R. 3150	Bankruptcy Reform Act of 1998.
H. Res. 465	H.R. 3494	Child Protection and Sexual Predator Punishment Act of 1998.
H. Res. 489	H.R. 4112	Legislative Branch Appropriations Bill, 1999.
H. Res. 500	H.R. 3267	Sonny Bono Memorial Salton Sea Reclamation Act.
H. Res. 509	H.R. 4250	Patient Protection Act of 1998.
H. Res. 513	H.R. 3736	Workforce Improvement and Protection Act of 1998.
H. Res. 543	H.R. 3248	Dollars to the Classroom Act.
H. Res. 552	H.R. 4578	Protect Social Security Account.
	H.R. 4579	Taxpayer Relief Act of 1998.
H. Res. 573	H.R. 4570	Omnibus National Parks and Public Lands Act of 1998.
Closed:		
H. Res. 46	H.R. 581	Family Planning Facilitation and Abortion Funding Restriction of 1997.
H. Res. 90	H. Res. 89	Requesting the President Submit a Balanced Budget.
H. Res. 100	H.R. 1122	Partial Birth Abortion Ban Act of 1997.
H. Res. 136	H. Res. 129	Providing Amounts for the Expenses of Certain Committees of the House of Representatives in the One Hundred Fifth Congress.
H. Res. 163	H.J. Res. 54	Prohibit the Physical Desecration of the Flag of the United States.
H. Res. 192	H.R. 2003	The Budget Enforcement Act of 1997.
H. Res. 269	H.J. Res. 97	Making Further Continuing Appropriations for Fiscal Year 1998.
H. Res. 303	H.R. 2676	Internal Revenue Service Restructuring and Reform Act of 1997.
H. Res. 309	H.R. 2621	Reciprocal Trade Agreement Authorities Act of 1997.
H. Res. 319	S. 738	Amtrak Reform and Authorization.
H. Res. 349	S. 1575	Ronald Reagan Washington National Airport.
H. Res. 409	H.R. 3717	To Prohibit the Expenditure of Federal Funds for the Distribution of Needles or Syringes for the Hypodermic Injection of Illegal Drugs.
H. Res. 413	S. 1502	District of Columbia Student Opportunity Scholarship Act of 1997.
H. Res. 454	H. Con. Res. 285	Expressing a Sense of the Congress that the President of the United States Should Reconsider his Decision to be Formally Received in Tiananmen Square by the Government of the People's Republic of China.
H. Res. 457	H.R. 2709	Senate Amendments to H.R. 2709, Iran Missile Proliferation Sanctions Act of 1997.
H. Res. 472	H.R. 3097	Tax Code Termination Act of 1998.
H. Res. 499	H.R. 3682	Child Custody Protection Act.
H. Res. 541	H.J. Res. 128	Making Continuing Appropriations, 1999.
H. Res. 551	H.R. 4618	Agriculture Disaster and Market Loss Assistance Act of 1998.
H. Res. 553	H.R. 2621	Reciprocal Trade Agreement Authorities Act of 1997.
H. Res. 588	H.R. 4761	Uruguay Round Agreements Compliance Act.
H. Res. 604	S. 1132	Bandelier National Monument Administrative Improvement and Watershed Protection Act of 1998.
	S. 2133	An Act to Preserve the Cultural Resources of the Route 66 Corridor and to Authorize the Secretary of the Interior to Provide Assistance.
Providing for general debate only:		
H. Res. 435	H.R. 3616	National Defense Authorization Act for Fiscal Year 1999.
Most votes wins procedure:		
H. Res. 47	H.J. Res. 2	Congressional Term Limits Amendments.
H. Res. 442	H.J. Res. 119	Constitutional Amendment to Limit Campaign Spending.
	H.R. 2183	Bipartisan Campaign Integrity Act of 1997.

SPECIAL PROCEDURES

Waiving two-thirds requirement (Rule XI, clause 4(b) generally prohibiting calling up a rule on the same day it is reported from the Rules Committee except by a two-thirds vote):

A. TABLE 1.—TYPES OF RULES GRANTED—Continued

H. Res. 155	Rules reported before May 23, 1997, for consideration of an amendment thereto, a conference report thereon, or an amendment reported in disagreement from a conference on: (1) a concurrent resolution on the budget, (2) the bill H.R. 1469, making emergency supplemental appropriations for recovery from natural disasters, and for overseas peacekeeping efforts, including those in Bosnia, for the fiscal year ending September 30, 1997, and for other purposes.
H. Res. 161	Rules reported before June 7, 1997, for consideration of an amendment thereto, a conference report thereon, or an amendment reported in disagreement from a conference on the bill H.R. 1469, making emergency supplemental appropriations for recovery from natural disasters, and for overseas peacekeeping efforts, including those in Bosnia, for the fiscal year ending September 30, 1997, and for other purposes.
H. Res. 165	Rules reported before June 14, 1997, for consideration of a bill introduced by the Chairman of the Committee on Appropriations making supplemental appropriations for the fiscal year ending September 30, 1997.
H. Res. 201	Rules reported before August 3, 1997, for consideration of an amendment thereto, a conference report thereon, or an amendment reported in disagreement from a conference on H.R. 2015, the Balanced Budget Act of 1997. Rules reported after July 30, 1997, and before August 3, 1997, for consideration of an amendment thereto, a conference report thereon, or an amendment reported in disagreement from a conference on H.R. 2014, the Taxpayer Relief Act of 1997.
H. Res. 305	Rules reported before November 10, 1997, for consideration of an amendment thereto, a conference report thereon, or an amendment reported in disagreement from a conference on: (1) a bill or joint resolution making appropriations for the fiscal year ending September 30, 1998 and (2) a bill or joint resolution making continuing appropriations for the fiscal year ending September 30, 1998. (See also suspensions category requirement.)
H. Res. 306	Rules reported before November 10, 1997, for consideration of an amendment thereto, a conference report thereon, or an amendment reported in disagreement from a conference on: (1) a bill or joint resolution making appropriations for the fiscal year ending September 30, 1998 and (2) a bill or joint resolution making continuing appropriations for the fiscal year ending September 30, 1998. (See also suspensions category requirement.)
H. Res. 314	Rules reported before November 11, 1998, for consideration of an amendment thereto, a conference report thereon, or an amendment reported in disagreement from a conference on: (1) a bill or joint resolution making general appropriations for the fiscal year ending September 30, 1998 and (2) a bill or joint resolution making continuing appropriations for the fiscal year ending September 30, 1998. Also applies to a special rule providing for consideration of the bill H.R. 2621, to extend trade authorities procedures with respect to reciprocal trade agreements. (See also suspensions category requirement.)
H. Res. 414	Rules reported before May 1, 1998, for consideration of an amendment thereto, a conference report thereon, or an amendment reported in disagreement from a conference on H.R. 3579 making emergency supplemental appropriations for the fiscal year ending September 30, 1998.
H. Res. 445	Rules reported on May 22, 1998, for consideration of an amendment thereto, a conference report thereon, or an amendment reported in disagreement from a conference on H.R. 2400, BESTEA.

A. TABLE 1.—TYPES OF RULES GRANTED—Continued

H. Res. 558	.....	.....	Rules reported on October 1, 1998, or October 2, 1998, for consideration or disposition of a conference report to accompany a bill or joint resolution or any amendment reported in disagreement from a conference thereon making general appropriations for the fiscal year ending September 30, 1998,
H. Res. 575	.....	.....	Rules reported before October 11, 1998 for consideration or disposition of a bill or joint resolution, any amendment thereto, any conference report thereon, or any amendment reported in disagreement from a conference thereon (1) making general appropriations for the fiscal year ending September 30, 1999 and (2) making continuing appropriations for the fiscal year ending September 30, 1999. (See also suspensions category requirement.)
H. Res. 589	.....	.....	Rules reported for the remainder of the second session of the 105th Congress for consideration of disposition of a bill or joint resolution any amendment thereto, any conference report thereon, or any amendment reported in disagreement from a conference thereon (1) making general appropriations for the fiscal year ending September 30, 1999 and (2) making continuing appropriations for the fiscal year ending September 30, 1999. (See also suspensions category requirement.)
Make in order suspensions on special days:				
H. Res. 107	.....	.....	Suspensions in order on Wednesday, April 9, 1997, and Thursday, April 10, 1997.
H. Res. 112	.....	.....	Suspensions in order on Wednesday, April 16, 1997.
H. Res. 117	.....	.....	Suspensions in order on Wednesday, April 23, 1997 and Thursday, April 24, 1997, with one hour notice.
H. Res. 305	.....	.....	Suspensions in order before November 10, 1997, with one hour notice. (See also waiving two-thirds category requirement.)
H. Res. 306	.....	.....	Suspensions in order before November 10, 1997, with one hour notice. (See also waiving two-thirds category requirement.)
H. Res. 314	.....	.....	Suspensions in order before November 11, 1997, with one hour notice. (See also waiving two-thirds category requirement.)
H. Res. 352	.....	.....	Suspensions in order on Wednesday, February 11, 1998, or on Thursday, February 12, 1998.
H. Res. 544	.....	.....	Suspensions in order on Wednesday, September 23, 1998, with two hour notice.
H. Res. 575	.....	.....	Suspensions in order any time before October 11, 1998, with two hour notice. (See also waiving two-thirds category requirement.)
H. Res. 589	.....	.....	Suspensions in order for the remainder of the 105th Congress, with two hour notice. (See also waiving two-thirds category requirement.)
Senate hook-up:				
H. Res. 280	H.R. 1270	Nuclear Waste Policy Act of 1997.
H. Res. 283	H.R. 1270	Nuclear Waste Policy Act of 1997.
H. Res. 368	H.R. 2460	Wireless Telephone Protection Act.
H. Res. 391	H.R. 2578	To Extend The Visa Waiver Pilot Program.
Disposition of Senate amendments:				
H. Res. 262	H.R. 1122	Partial-Birth Abortion Ban Act of 1997 With Senate Amendments.
H. Res. 324	H.R. 2607	District of Columbia Appropriations Bill, 1998, With Senate Amendments.
H. Res. 446	S. 1150	Conference Report on Agricultural Research, Extension, And Education Reform Act Of 1998.
H. Res. 457	H.R. 2709	Senate Amendments to H.R. 2709, Iran Missile Proliferation Sanctions Act of 1997.
Chairman's en bloc authority:				
H. Res. 99	H.R. 1	Working Families Flexibility Act of 1997.
H. Res. 169	H.R. 1119	National Defense Authorization Act for Fiscal Years 1998 and 1999.
H. Res. 441	H.R. 3616	National Defense Authorization Act for Fiscal Year 1999.
Self-executing amendments:				
H. Res. 146	H.R. 1469	Emergency Supplemental Appropriations Bill for Fiscal Year 1997.
H. Res. 149	H.R. 1469	Emergency Supplemental Appropriations Bill for Fiscal Year 1997.
H. Res. 174	H.R. 2015	Balanced Budget Act.
		H.R. 2014	The Taxpayer Relief Act.

A. TABLE 1.—TYPES OF RULES GRANTED—Continued

H. Res. 189	H.R. 2169	Department of Transportation and Related Agencies Appropriations Bill, 1998.
H. Res. 239	H.R. 2267	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, Fiscal Year 1998.
H. Res. 264	H.R. 2607	District of Columbia Appropriations Bill, 1998.
H. Res. 302	H. Res. 188	On Missile Proliferation.
	H.R. 2570	The Forced Abortion Condemnation Act.
	H.R. 2605	The Communist China De-subsidization Act.
H. Res. 319	S. 738	Amtrak Reform and Authorization.
H. Res. 402	H.R. 3579	Emergency Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.
H. Res. 407	H.J. Res. 111	Tax Limitation Constitutional Amendment.
H. Res. 426	H.R. 3534	Mandates Information Act of 1998.
H. Res. 472	H.R. 3097	Tax Code Termination Act of 1998.
H. Res. 476	H. Res. 463	To Establish the Select Committee on U. S. National Security and Military/Commercial Concerns With the People's Republic of China.
H. Res. 482	H.R. 4101	Department of Agriculture and Related Agencies Appropriations for Fiscal Year 1999.
H. Res. 484	H.R. 4103	Department of Agriculture and Related Agencies Appropriations for Fiscal Year 1999.
H. Res. 485	H.R. 4104	Treasury, Postal, Service, and General Government Appropriations Bill, 1999.
H. Res. 500	H.R. 3267	Sonny Bono Memorial Salton Sea Reclamation Act.
H. Res. 501	H.R. 4194	Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1999.
H. Res. 504	H.R. 4193	Department of the Interior and Related Agencies Appropriations Bill, 1999.
H. Res. 510	H.R. 4328	Department of Transportation and Related Agencies Appropriations Bill, 1999.
Makes in order original text with modifications:		
H. Res. 113	H.J. Res. 62	Tax Limitation Constitutional Amendment.
H. Res. 116	H.R. 400	21st Century Patent System Improvement Act.
H. Res. 134	H.R. 867	Adoption Promotion Act of 1997.
H. Res. 153	H.R. 408	International Dolphin Conservation Program Act.
H. Res. 164	H.R. 437	Marine Resources Revitalization Act of 1997.
H. Res. 174	H.R. 2015	Balanced Budget Act.
	H.R. 2014	The Taxpayer Relief Act.
H. Res. 271	H.R. 1534	Private Property Rights Implementation Act of 1997.
H. Res. 274	H.R. 2646	Education Savings Act for Public and Private Schools.
H. Res. 302	H.R. 2358	The Political Freedom in China Act.
	H.R. 967	Free the Clergy Act.
	H.R. 2386	The Taiwan Missile Defense Act.
H. Res. 303	H.R. 2676	Internal Revenue Service Restructuring and Reform Act of 1997.
H. Res. 309	H.R. 2621	Reciprocal Trade Agreement Authorities Act of 1997.
H. Res. 383	H.R. 1432	African Growth and Opportunity Act.
H. Res. 403	H.R. 10	Financial Services Act of 1998
H. Res. 405	H.R. 2400	Building Efficient Surface Transportation and Equity Act of 1998.
H. Res. 408	H.R. 1252	Judicial Reform Act of 1998.
H. Res. 411	H.R. 6	Higher Education Amendments of 1998.
H. Res. 420	H.R. 3694	Intelligence Authorization Act for Fiscal Year 1999.
H. Res. 428	H.R. 10	Financial Services Act of 1998
H. Res. 430	H.R. 2431	Freedom From Religious Persecution Act of 1998.
H. Res. 450	H.R. 3433	Ticket to Work and Self-Sufficiency Act of 1998.
H. Res. 513	H.R. 3736	Workforce Improvement and Protection Act of 1998.
H. Res. 537	H.R. 4300	Western Hemisphere Drug Elimination Act.
H. Res. 552	H.R. 4578	Protect Social Security Account.
	H.R. 4579	Taxpayer Relief Act of 1998.
Conference Reports:		
H. Res. 160	H. Con. Res. 84	Setting forth the Congressional Budget for the United States government for fiscal years 1998, 1999, 2000, 2001, and 2002.
H. Res. 162	H.R. 1469	Making emergency supplemental appropriations for recovery from natural disasters, and for overseas peacekeeping efforts.
H. Res. 202	H.R. 2015	Balanced Budget Act of 1997.
H. Res. 206	H.R. 2014	Taxpayer Relief Act of 1997.
H. Res. 228	H.R. 2016	Military Construction Appropriations bill, 1998.

A. TABLE 1.—TYPES OF RULES GRANTED—Continued

H. Res. 232	H.R. 2160	Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations bill, 1998.
H. Res. 238	H.R. 2209	Legislative Branch Appropriations bill, 1998.
H. Res. 242	H.R. 2266	Department of Defense Appropriations bill, 1998.
H. Res. 254	H.R. 2203	Energy and water development Appropriations bill, 1998.
H. Res. 261	H.R. 2158	Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations bill, 1998.
H. Res. 263	H.R. 2169	Department of Transportation and Related Agencies Appropriations bill, 1998.
H. Res. 277	H.R. 2107	Department of the Interior and Related Agencies Appropriations bill, 1998.
H. Res. 278	H.R. 1119	National Defense Authorization Act for Fiscal Year 1998.
H. Res. 323	H.R. 2159	Foreign Operations, Export Financing, and Related Agencies Appropriations bill, 1998.
H. Res. 330	H.R. 2267	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations bill, Fiscal Year 1998.
H. Res. 385	H.R. 1757	Foreign Policy Reform Act.
H. Res. 416	H.R. 3579	Making emergency supplemental appropriations for the fiscal year ending 1998, and for other purposes.
H. Res. 446	S. 1150	Agricultural Research, Extension, and Education Reform Act of 1998.
H. Res. 449	H.R. 2400	Building Efficient Surface Transportation and Equity Act of 1998.
H. Res. 471	H.R. 2646	Education Savings Act for Public and Private Schools.
H. Res. 490	H.R. 2676	Internal Revenue Service Restructuring and Reform Act of 1997.
H. Res. 511	H.R. 629	Texas Low-Level Radioactive Waste Disposal Compact Consent Act.
H. Res. 549	H.R. 3616	National Defense Authorization Act for Fiscal Year 1999.
H. Res. 550	H.R. 4112	Legislative Branch Appropriations bill, 1999.
H. Res. 563	H.R. 4104	Treasury, Postal Service, and General Government Appropriations bill, 1999.
H. Res. 567	H.R. 4101	Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations bill, 1999.
H. Res. 574	H.R. 4194	Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 1999.
H. Res. 579	H.R. 4104	Treasury, Postal Service, and General Government Appropriations bill, 1999.
H. Res. 586	H.R. 3150	Bankruptcy Reform Act of 1998.
H. Res. 605	H.R. 4328	Department of Transportation and Related Agencies Appropriations bill, 1999.

B. TABLE 2.—RESOLUTIONS REPORTED

Rule	Bill	Floor action	Date	Manager
H. Res. 46, H. Rept. 105-3	H.R. 581	Family Planning Facilitation and Abortion Funding Restriction of 1997. Reported from Rules	2/11/97	Goss/Slaughter
		Rule Adopted Voice Vote	2/13/97	
H. Res. 47, H. Rept. 105-4	H.J. Res. 2	Congressional Term Limits Amendments. Reported from Rules	2/11/97	Solomon/Moakley
		Rule Adopted Voice Vote	2/12/97	
H. Res. 88, H. Rept. 105-15	H. Res. 852	Paperwork Elimination Act of 1997. Reported from Rules	3/11/97	Myrick/Hall
		Rule Adopted Voice Vote	3/13/97	
H. Res. 90, H. Rept. 105-18	H. Res. 89	Requesting the President Submit a Balanced Budget. Reported from Rules	3/11/97	Solomon/Moakley
		Rule Adopted Voice Vote	3/12/97	
H. Res. 94, H. Rept. 105-19	H.R. 412	Oroville-Tonasket Claim Settlement and Conveyance Act. Reported from Rules	3/12/97	Hastings/Slaughter
		Rule Adopted Voice Vote	3/18/97	
H. Res. 95, H. Rept. 105-20	H.J. Res. 58	Disapproval of Determination of President Regarding Mexico. Reported from Rules	3/12/97	Goss/Frost
		Rule Adopted Voice Vote	3/13/97	
H. Res. 99, H. Rept. 105-31	H.R. 1	Working Families Flexibility Act of 1997. Reported from Rules	3/18/97	Pryce/Moakley
		Rule Adopted 229-195	3/19/97	
H. Res. 100, H. Rept. 105-32	H.R. 1122	Partial Birth Abortion Ban Act of 1997. Reported from Rules	3/19/97	Myrick/Slaughter
		Previous Question 243-184	3/20/97	
		Rule Adopted 247-175	3/20/97	
H. Res. 101, H. Rept. 105-33	H. Res. 91	Committee Funding Resolution for 105th Congress. Reported from Rules	3/19/97	Dreier/Moakley
		Rule Defeated 210-213	3/20/97	
H. Res. 105, H. Rept. 105-41	H. Res. 91	Committee Funding Resolution for 105th Congress. Reported from Rules	3/20/97	Dreier/Moakley
		Rule Adopted 218-179	3/21/97	
H. Res. 107, H. Rept. 105-45		Providing for Consideration of Motions to Suspend the Rules. Reported from Rules	4/8/97	Dreier/Slaughter
		Previous Question 213-196	4/9/97	
		Rule Adopted Voice Vote	4/9/97	
H. Res. 112, H. Rept. 105-53		Providing for Consideration of Motions to Suspend the Rules.		

B. TABLE 2.—RESOLUTIONS REPORTED—Continued

Rule	Bill	Floor action	Date	Manager
		Reported from Rules	4/14/97	Dreier/Slaughter
		Previous Question 223–199	4/16/97	
		Rule Adopted Voice Vote	4/16/97	
H. Res. 113	H. Rept. 105–54	Tax Limitation Constitutional Amendment.		
	H.J. Res. 62	Reported from Rules		
		Rule Adopted Voice Vote	4/14/97	Pyce/Moakley
H. Res. 116	H. Rept. 105–56	21st Century Patent System Improvement Act.	4/15/97	
	H.R. 400	Reported from Rules		
		Rule Adopted Voice Vote	4/16/97	McInnis/Moakley
H. Res. 117	H. Rept. 105–57	Providing for Consideration of Motions to Suspend the Rules.	4/17/97	
		Reported from Rules		
		Rule Adopted Voice Vote	4/16/97	Hastings/Slaughter
H. Res. 125	H. Rept. 105–70	FAA Research, Engineering, and Development Authorization Act of 1997.	4/23/97	
	H.R. 1271	Reported from Rules		
		Rule Adopted Voice Vote	4/23/97	Linder/Frost
H. Res. 126	H. Rept. 105–71	National Science Foundation Authorization Act of 1997.	4/24/97	
	H.R. 1273	Reported from Rules		
		Rule Adopted Voice Vote	4/23/97	Diaz-Balart/Slaughter
H. Res. 127	H. Rept. 105–72	National Institute of Standards and Technology Authorization Act of 1997.	4/24/97	
	H.R. 1274	Reported from Rules		
		Rule Adopted Voice Vote	4/23/97	Diaz-Balart/Slaughter
H. Res. 128	H. Rept. 105–73	Civilian Space Authorization Act, Fiscal Years 1998 and 1999.	4/24/97	
	H.R. 1275	Reported from Rules		
		Rule Adopted Voice Vote	4/23/97	McInnis/Hall
H. Res. 133	H. Rept. 105–81	Housing Opportunity and Responsibility Act of 1997.	4/24/97	
	H.R. 2	Reported from Rules		
		Rule Adopted Voice Vote	4/29/97	Dreier/Moakley
H. Res. 134	H. Rept. 105–82	Adoption Promotion Act of 1997.	4/30/97	
	H.R. 867	Reported from Rules		
		Rule Adopted Voice Vote	4/29/97	Pyce/Hall
H. Res. 136	H. Rept. 105–84	Providing Amounts for the Expenses of Certain Committees of the House of Representatives in the One Hundred Fifth Congress.	4/30/97	
	H.R. 129	Reported from Rules		
		Rule Adopted Voice Vote	4/30/97	Linder/Moakley
H. Res. 142	H. Rept. 105–88	Flood Prevention and Family Protection Act of 1997.	5/1/97	
	H.R. 478	Reported from Rules		
		Rule Adopted Voice Vote	5/6/97	Linder/Slaughter

H. Res. 143, H. Rept. 105-89	H.R. 3	Rule Adopted 415-8 Juvenile Crime Control Act of 1997. Reported from Rules	5/7/97	Solomon/Moakley
H. Res. 146, H. Rept. 105-96	H.R. 1469	Rule Adopted 252-159 Emergency Supplemental Appropriations Bill for Fiscal Year 1997. Reported from Rules	5/6/97 5/7/97	Solomon/Moakley
H. Res. 149, H. Rept. 105-97	H.R. 1469	Rule Deleted 193-229 Emergency Supplemental Appropriations for Recovery from Natural Disasters, and for Overseas Peace-keeping Efforts, Including Those in Bosnia, for Fiscal Year Ending September 30, 1997, and for Other Purposes.	5/13/97 5/14/97	Solomon/Moakley
H. Res. 150, H. Rept. 105-98	H.R. 1385	Reported from Rules Previous Question 228-196 Rule Adopted 269-152 Employment, Training, and Literacy Enhancement Act of 1997. Reported from Rules	5/14/97 5/15/97 5/15/97	Solomon/Moakley
H. Res. 152, H. Rept. 105-102	H. Con. Res. 84	Rule Adopted Voice Vote Concurrent Resolution on the Budget-Fiscal Year 1998. Reported from Rules	5/15/97 5/16/97	McInnis/Hall
H. Res. 153, H. Rept. 105-103	H.R. 408	Previous Question 220-200 Rule Adopted 278-142 International Dolphin Conservation Program Act. Reported from Rules	5/19/97 5/20/97 5/20/97	Solomon/Frost
H. Res. 155, H. Rept. 105-107		Previous Question 226-203 Rule Adopted Voice Vote Waiving a Requirement of Clause 4(b) of Rule XI With Respect to Consideration of Certain Resolutions Reported From the Committee on Rules.	5/20/97 5/21/97 5/21/97	Hastings/Slaughter
H. Res. 159, H. Rept. 105-115	H.R. 1757, H.R. 1758.	Reported from Rules Rule Adopted Voice Vote Foreign Relations Authorization Act, Fiscal Years 1998-1999; European Security Act of 1997	5/21/97 5/22/97	Goss/Moakley
H. Res. 160, H. Rept. 105-117	H. Con. Res. 84	Reported from Rules Previous Question 219-204 Rule Adopted 221-200 Conference Report on the Concurrent Resolution on the Budget for Fiscal Year 1998 Reported from Rules	6/3/97 6/4/97 6/4/97	Diaz-Balard/Hall
H. Res. 161, H. Rept. 105-118		Rule Adopted 373-47 Waiving a Requirement of Clause 4(b) of Rule XI With Respect to Consideration of Certain Resolutions Reported from Rules Laid on the Table	6/4/97 6/5/97	Solomon/Frost
			6/4/97 6/19/97	Myrick/Moakley

B. TABLE 2.—RESOLUTIONS REPORTED—Continued

Rule	Bill	Floor action	Date	Manager
H. Res. 162, H. Rept. 105-120	H.R. 1469	Conference Report on Emergency Appropriations for Recovery from Natural Disasters, and for Overseas Peacekeeping Efforts.	6/5/97	Dreier/Moakley
		Reported from Rules	6/19/97	
		Laid on the table		
H. Res. 163, H. Rept. 105-126	H.J. Res. 54	Prohibit the Physical Desecration of the Flag of the United States.	6/10/97	Solomon/Moakley
		Reported from Rules	6/12/97	
		Rule Adopted Voice Vote		
H. Res. 164, H. Rept. 105-127	H.R. 437	Marine Resources Revitalization Act of 1997.	6/10/97	Goss/Moakley
		Reported from Rules	6/18/97	
		Rule Adopted Voice Vote		
H. Res. 165, H. Rept. 105-128		Waiving a Requirement of Clause 4(b) of Rule XI With Respect to the Same Day Consideration of Certain Resolutions Reported by the Rules Committee.	6/11/97	Goss/Moakley
		Reported from Rules	6/19/97	
		Laid on the table		
H. Res. 169, H. Rept. 105-137	H.R. 1119	National Defense Authorization Act for Fiscal Years 1998 and 1999.	6/18/97	Solomon/Frost
		Reported from Rules	6/19/97	
		Agreed to Amendment 329-94	6/19/97	
		Rule Adopted 322-101		
H. Res. 174, H. Rept. 105-152	H.R. 2015, H.R. 2014.	Balanced Budget Act; The Taxpayer Relief Act.	6/24/97	Solomon/Moakley
		Reported from Rules	6/25/97	
		Previous Question 222-204	6/25/97	
		Rule Adopted 228-200-1 present		
H. Res. 176, H. Rept. 105-154		Concurrent Resolution for the Adjournment of the House and Senate for the Independence Day District Work Period.	6/25/97	Solomon/Moakley
		Reported from Rules	6/26/97	Linder/Moakley
		Rule Adopted 230-194		
H. Res. 178, H. Rept. 105-156	H.R. 2016	Military Construction Appropriations Bill, 1998.	6/26/97	Linder/Moakley
		Reported from Rules	7/8/97	Myrick/Hall
		Rule Adopted Voice Vote		
H. Res. 179, H. Rept. 105-172	H.R. 1775	Intelligence Authorization Act for Fiscal Year 1998.	7/8/97	Myrick/Hall
		Reported from Rules	7/8/97	Goss/Moakley
		Rule Adopted 425-2		
H. Res. 180, H. Rept. 105-173	H.R. 858	Quincy Library Group Forest Recovery and Economic Stability Act of 1998.	7/8/97	Goss/Moakley
		Reported from Rules	7/8/97	Dreier/Hall
		Rule Adopted Voice Vote		

H. Res. 181, H. Rept. 105-174	H.R. 2107	Department of the Interior and Related Agencies Appropriations Bill, 1998. Reported from Rules	7/9/97 7/10/97	Solomon/Moakley
H. Res. 184, H. Rept. 105-180	H.R. 2158	Rule Adopted 217-216		
H. Res. 185, H. Rept. 105-184	H.R. 2159	Department of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1998. Reported from Rules	7/14/97 7/15/97	Linder/Moakley
H. Res. 187, H. Rept. 105-187	H.R. 1853	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1998. Reported from Rules	7/15/97 7/24/97	Diaz-Balart/Hall
H. Res. 189, H. Rept. 105-189	H.R. 2169	Laid on the table		
H. Res. 192, H. Rept. 105-195	H.R. 2003	Carl D. Perkins Vocational-Technical Education Act Amendments of 1997. Reported from Rules	7/16/97 7/17/97	McInnis/Frost
H. Res. 193, H. Rept. 105-197	H.R. 2160	Rule Adopted Voice Vote		
		Department of Transportation and Related Agencies Appropriations Bill, 1998. Reported from Rules	7/17/97 7/23/97	Myrick/Slaughter
		Rule Adopted Voice Vote		
		Budget Enforcement Act of 1997. Reported from Rules	7/22/97 7/23/97	Goss/Frost
		Rule Adopted Voice Vote		
		Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Bill, 1998. Reported from Rules	7/22/97 7/23/97	Hastings/Hall
		Previous Question 268-160		
H. Res. 194, H. Rept. 105-198	H.R. 2203	Rule Adopted 226-202		
		Energy and Water Development Appropriations Bill, 1998. Reported from Rules	7/23/97 7/24/97	Hastings/Moakley
		Rule Adopted Voice Vote		
H. Res. 197, H. Rept. 105-202	H.R. 2209	Legislative Branch Appropriations Bill, 1998. Reported from Rules	7/24/97 7/25/97	Pryce/Hall
		Previous Question 222-201		
H. Res. 198, H. Rept. 105-213	H.R. 2266	Rule Adopted 218-203		
		Department of Defense Appropriations Bill, 1998. Reported from Rules	7/28/97 7/29/97	Goss/Frost
H. Res. 199, H. Rept. 105-214	H.R. 2264	Rule Adopted Voice Vote		
		Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriation Bill, 1998. Reported from Rules	7/28/97 7/29/97	Dreier/Slaughter
H. Res. 201, H. Rept. 105-216		Laid on the table		
		Waiving a Requirement of Clause 4(b) of Rule XI With Respect to Consideration of Certain Resolutions Reported from the Committee on Rules		

B. TABLE 2.—RESOLUTIONS REPORTED—Continued

Rule	Bill	Floor action	Date	Manager
		Reported from Rules	7/29/97	Linder/Moakley
		Previous Question 226–201	7/30/97	
		Rule Adopted 237–187	7/30/97	
H. Res. 202, H. Rept. 105–218	H.R. 2015	Conference Report on the Balanced Budget Act of 1997. Reported from Rules		Solomon/Moakley
		Previous Question 226–197	7/30/97	
H. Res. 203, H. Rept. 105–219		Rule Adopted Voice Vote	7/30/97	
		Waiving Certain Enrollment Requirements with Respect to two Specified Bills of the One Hundred Fifth Congress. Reported from Rules		Diaz-Balart/Hall
		Laid on the table	7/31/97	
H. Res. 206, H. Rept. 105–221	H.R. 2014	Conference Report on the Taxpayer Relief Act of 1997. Reported from Rules		Dreier/Frost
		Rule Adopted Voice Vote	7/31/97	
H. Res. 228, H. Rept. 105–248	H.R. 2016	Conference Report on Military Construction Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes. Reported from Rules		Linder/Frost
		Previous Question 238–189	9/11/97	
		Rule Adopted Voice Vote	9/16/97	
H. Res. 230, H. Rept. 105–250	H. Res. 168	The Bipartisan House Ethics Reform Task Force Recommendations. Reported from Rules		Solomon/Moakley
		Previous Question 227–191	9/17/97	
		Rule Adopted Voice Vote	9/18/97	
H. Res. 232, H. Rept. 105–255	H.R. 2160	Conference Report on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Programs for Fiscal Year Ending September 30, 1998. Reported from Rules		Hastings/Hall
		Rule Adopted 367–34	9/18/97	
H. Res. 238, H. Rept. 105–263	H.R. 2209	Conference Report on Legislative Branch Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes. Reported from Rules		McInnis/Hall
		Previous Question 237–186	9/23/97	
		Rule Adopted 408–5	9/24/97	
H. Res. 239, H. Rept. 105–264	H.R. 2267	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, Fiscal Year 1998. Reported from Rules		Dreier/Hall
		Rule Adopted Voice Vote	9/23/97	
			9/24/97	

H. Res. 242, H. Rept. 105-267	H.R. 2266	Conference Report on Department of Defense Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.	9/24/97	Goss/Frost
		Reported from Rules	9/25/97	
H. Res. 243, H. Rept. 105-268	H.R. 901	Rule Adopted 419-3 American Land Sovereignty Protection Act.	9/24/97	Hastings/Slaughter
		Reported from Rules	10/7/97	
H. Res. 253, H. Rept. 105-280	H. Res. 244	Laid on the table Subpoena Enforcement in the Case of Doman V. Sanchez.	9/29/97	Solomon/Slaughter
		Reported from Rules	9/30/97	
H. Res. 254, H. Rept. 105-281	H.R. 2203	Rule Adopted 221-201-1 present Conference Report on Energy and Water Development for the Fiscal Year Ending September 30, 1998, and for Other Purposes.	9/29/97	Pryce/Moakley
		Reported from Rules	9/30/97	
H. Res. 255, H. Rept. 105-282	H.R. 1370	Rule Adopted 415-3 Reauthorization of the Export-Import Bank.	9/29/97	Dreier/Moakley
		Reported from Rules	9/30/97	
H. Res. 256, H. Rept. 105-283	H.R. 1127	Previous Question 423-3 Rule Adopted Voice Vote National Monument Fairness Act of 1997.	9/29/97	McInnis/Hall
		Reported from Rules	10/1/97	
H. Res. 257, H. Rept. 105-288	H.R. 901	Agreed to Amendment Voice Vote Rule Adopted Voice Vote American Land Sovereignty Protection Act.	10/1/97	Hastings/Slaughter
		Reported from Rules	10/7/97	
H. Res. 258, H. Rept. 105-299	H.R. 629	Laid on the table Texas Low-Level Radioactive Waste Disposal Compact Consent Act.	10/6/97	Pryce/Hall
		Reported from Rules	10/7/97	
H. Res. 261, H. Rept. 105-311	H.R. 2158	Rule Adopted Voice Vote Conference Report on the Department of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1998.	10/7/97	Linder/Moakley
		Reported from Rules	10/8/97	
H. Res. 262, H. Rept. 105-312	H.R. 1122	Rule Adopted Voice Vote Partial-Birth Abortion Ban Act of 1997 with Senate Amendments.	10/7/97	Myrick/Slaughter
		Reported from Rules	10/8/97	
H. Res. 263, H. Rept. 105-314	H.R. 2169	Previous Question 280-144 Rule Adopted Voice Vote Conference Report on the Department of Transportation and Related Agencies for Fiscal Year Ending September 30, 1998, and for Other Purposes.	10/8/97	Linder/Moakley
		Reported from Rules	10/9/97	
		Rule Adopted 413-4		

B. TABLE 2.—RESOLUTIONS REPORTED—Continued

Rule	Bill	Floor action	Date	Manager
H. Res. 264, H. Rept. 105-315	H.R. 2607	District of Columbia Appropriations Bill, 1998. Reported from Rules	10/8/97	Dreier/Frost
H. Res. 265, H. Rept. 105-317	H.R. 2204	Rule Adopted 370-50 Coast Guard Authorization Act of 1997. Reported from Rules	10/9/97	Dreier/Frost
H. Res. 269, H. Rept. 105-333	H. J. Res. 97	Previous Question 223-196 Rule Adopted Making Further Continuing Appropriations for Fiscal Year 1998. Reported from Rules	10/9/97 10/21/97 10/21/97	Diaz-Balart/Moakley
H. Res. 270, H. Rept. 105-334	H.R. 2247	Rule Adopted Voice Vote Amtrak Reform and Privatization Act of 1997. Reported from Rules	10/21/97 10/22/97	Dreier/Moakley
H. Res. 271, H. Rept. 105-335	H.R. 1534	Rule Adopted 226-200 Private Property Rights Implementation Act of 1997. Reported from Rules	10/21/97 10/22/97	Pryce/Moakley
H. Res. 274, H. Rept. 105-336	H.R. 2646	Rule Adopted Voice Vote Education Savings Act for Public and Private Schools. Reported from Rules	10/21/97 10/22/97	McInnis/Frost
H. Res. 277, H. Rept. 105-342	H.R. 2107	Rule Adopted 287-135 Conference Report on Department of the Interior and Related Agencies Appropriations Bill, 1998. Reported from Rules	10/22/97 10/23/97	Myrick/Frost
H. Res. 278, H. Rept. 105-343	H.R. 1119	Rule Adopted 217-216 Conference Report on National Defense Authorization for Fiscal Year 1998. Reported from Rules	10/23/97 10/24/97	Linder/Slaughter
H. Res. 280, H. Rept. 105-345	H.R. 1270, S. 104	Rule Adopted 353-59 Nuclear Waste Policy Act of 1997. Reported from Rules	10/23/97 10/28/97	Solomon/Frost
H. Res. 283, H. Rept. 105-354	H.R. 1270, S. 104	Laid on the table Nuclear Waste Policy Act of 1997. Reported from Rules	10/24/97 10/31/97	Hastings/Hall
H. Res. 284, H. Rept. 105-355	H.R. 2493	Rule Adopted 259-155 Forage Improvement Act of 1997. Reported from Rules	10/28/97 10/29/97	Hastings/Hall
H. Res. 288, H. Rept. 105-357	H.R. 2746, H.R. 2616.	Rule Adopted 277-139 Helping Empower Low-Income Parents (HELP) Scholarships Amendments of 1997; Charter Schools Amendments Act of 1997.	10/28/97 10/30/87	McInnis/Slaughter

H. Res. 302, H. Rept. 105-379	H.R. 2358, H.R. 2195, H. Res. 188, H.R. 967, H.R. 2570, H.R. 2386, H.R. 2605, H.R. 2647, H.R. 2232.	Reported from Rules Previous Question 222-195 Rule Adopted 214-198 Political Freedom in China Act; Tightening Prohibitions on Slave Labor Imports; On Missile Proliferation; Free the Clergy Act; Forced Abortion Condemnation Act; Taiwan Missile Defense Act; Communist China De-Subsidization Act; Denial of Normal Commercial Status to the Chinese People's Liberation Army; Concerning Radio Free Asia.	10/29/97 10/31/97 10/31/97	Myrick/Hall
H. Res. 303, H. Rept. 105-380	H.R. 2676	Reported from Rules Agreed to Amendment Unanimous Consent Rule Adopted 237-184 Internal Revenue Service Restructuring and Reform Act of 1997. Reported from Rules Rule Adopted Voice Vote	11/4/97 11/5/97 11/5/97	Solomon/Hall
H. Res. 305, H. Rept. 105-383		Waiving a Requirement of Clause 4(b) of Rule XI With Respect to the Same Day Consideration of Certain Resolutions Reported by the Rules Committee and for Other Purposes. Reported from Rules Rule Adopted 219-195	11/4/97 11/5/97	Dreier/Frost
H. Res. 306, H. Rept. 105-384		Waiving a Requirement of Clause 4(b) of Rule XI With Respect to Consideration of Certain Resolutions Reported from the Committee on Rules, and for Other Purposes. Reported from Rules Laid on the table.	11/5/97 11/6/97	Linder/Slaughter
H. Res. 309, H. Rept. 105-386	H.R. 2621	Reciprocal Trade Agreement Authorities Act of 1997. Reported from Rules Laid on the table	11/5/97 11/9/97	Linder/Slaughter
H. Res. 311, H. Rept. 105-391		Providing for the Consideration of Certain Resolutions in Preparation for the Adjournment of the First Session Sine Die. Reported from Rules Rule Adopted 257-159	11/6/97 4/1/98	Dreier/Moakley
H. Res. 314, H. Rept. 105-394		Waiving a Requirement of Clause 4(b) of Rule XI With Respect to Consideration of Certain Resolutions Reported from the Committee on Rules, and for Other Purposes. Reported from Rules Agreed to Amendment Unanimous Consent	11/7/97 11/9/97	Pyce/Slaughter
H. Res. 319, H. Rept. 105-400	S. 738	Rule Adopted 213-193 Amtrak Reform and Authorization. Reported from Rules Rule Adopted 324-72	11/8/97 11/9/97 11/12/97	Linder/Slaughter
			11/9/97 11/12/97	Diaz-Balart/Moakley

B. TABLE 2.—RESOLUTIONS REPORTED—Continued

Rule	Bill	Floor action	Date	Manager
H. Res. 323, H. Rept. 105-402	H.R. 2159	Conference Report on Foreign Operations, Export Financing, and Related Programs for Fiscal Year Ending September 30, 1998, and for Other Purposes.	11/12/97	Diaz-Balart/Hall
		Reported from Rules	11/12/97	
		Rule Adopted Voice Vote		
H. Res. 324, H. Rept. 105-403	H.R. 2607	District of Columbia Appropriations Bill, 1998, With Senate Amendments.	11/12/97	Myrick/Frost
		Reported from Rules	11/12/97	
		Rule Adopted Voice Vote		
H. Res. 326, H. Rept. 105-404		Providing for an Exception From the Limitation of Clause 6(d) of Rule X for the Committee on Government Reform and Oversight.	11/12/97	Dreier/Slaughter
		Reported from Rules	11/13/97	
		Previous Question 220-194	11/13/97	
H. Res. 330, H. Rept. 105-406	H.R. 2267	Rule Adopted 219-195	11/13/97	
		Conference Report on the Departments of Commerce, the Judiciary, and Related Agencies for Fiscal Year Ending September 30, 1998, and for Other Purposes.		
		Reported from Rules	11/13/97	Goss/Hall
		Rule Adopted 285-113	11/13/97	
H. Res. 344, H. Rept. 105-411	H.R. 2625	Ronald Reagan National Airport.	2/3/98	Solomon/Moakley
		Reported from Rules	2/4/98	
		Previous Question 227-189	2/4/98	
H. Res. 345, H. Rept. 105-412	H.J. Res. 107	Rule Adopted Voice Vote		
		Concerning Attorneys' Fees, Costs, and Sanctions Payable by the White House Health Care Task Force.		
		Reported from Rules	2/3/98	Goss/Moakley
		Rule Adopted Voice Vote	2/4/98	
H. Res. 348, H. Rept. 105-413	H.R. 2846	Prohibition on Federally Sponsored National Testing.	2/4/98	Linder/Frost
		Reported from Rules	2/5/98	
		Previous Question 220-185	2/5/98	
H. Res. 349, H. Rept. 105-414	S. 1575	Rule Adopted Voice Vote		
		Ronald Reagan Washington National Airport.		
		Reported from Rules	2/4/98	Solomon/Moakley
		Rule Adopted Voice Vote	2/5/98	
H. Res. 352, H. Rept. 105-415		Providing for the Consideration of Motions to Suspend the Rules.	2/5/98	Solomon/Slaughter
		Reported from Rules	2/11/98	
H. Res. 366, H. Rept. 105-419	H.R. 2181	Rule Adopted 217-191		
		Witness Protection and Interstate Relocation Act of 1997.		
		Reported from Rules	2/24/98	Diaz-Balart/Slaughter
		Rule Adopted Voice Vote	2/25/98	

H. Res. 367, H. Rept. 105-420	H.R. 1544	Federal Agency Compliance Act. Reported From Rules	2/24/98	McInnis/Moakley
		Rule Adopted Voice Vote	2/25/98	
H. Res. 368, H. Rept. 105-421	H.R. 2460	Wireless Telephone Protection Act. Reported From Rules	2/25/98	Pryce/Hall
		Rule Adopted Voice Vote	2/26/98	
H. Res. 376, H. Rept. 105-426	H.R. 856	United States-Puerto Rico Political Status Act. Reported From Rules	3/3/98	Solomon/Moakley
		Rule Adopted 370-41	3/4/98	
H. Res. 377, H. Rept. 105-427	H.R. 2369	Wireless Privacy Enhancement Act of 1998. Reported From Rules	3/4/98	Myrick/Frost
		Rule Adopted Voice Vote	3/5/98	
H. Res. 378, H. Rept. 105-428	H.R. 3130	Child Support Performance and Incentive Act. Reported From Rules	3/4/98	Pryce/Hall
		Rule Adopted Voice Vote	3/5/98	
H. Res. 382, H. Rept. 105-430	H.R. 992	Tucker Act Shuffle Relief Act of 1997. Reported From Rules	3/10/98	Hastings/Frost
		Rule Adopted Voice Vote	3/11/98	
H. Res. 383, H. Rept. 105-431	H.R. 1432	African Growth and Opportunity Act. Reported From Rules	3/10/98	Linder/Moakley
		Rule Adopted 227-190	3/11/98	
H. Res. 384, H. Rept. 105-433	H.R. 2883	Government Performance and Results Act Technical Amendments of 1998. Reported From Rules	3/11/98	Pryce/Slaughter
		Rule Adopted 412-0	3/12/98	
H. Res. 385, H. Rept. 105-434	H.R. 1757	Conference Report on Foreign Affairs Reform and Restructuring Act. Reported From Rules	3/11/98	Solomon/Hall
		Rule Adopted 234-172	3/26/98	
H. Res. 388, H. Rept. 105-449	H.R. 2870	Tropical Forest Conservation Act of 1998. Reported From Rules	3/17/98	Hastings/Hall
		Rule Adopted 411-0	3/19/98	
H. Res. 390, H. Rept. 105-460	H.R. 2589	Copyright Term Extension Act. Reported From Rules	3/24/98	Diaz-Balart/Frost
		Rule Adopted Voice Vote	3/25/98	
H. Res. 391, H. Res. 105-461	H.R. 2578	To Extend the Visa Waiver Pilot Program. Reported From Rules	3/24/98	Myrick/Hall
		Rule Adopted Voice Vote	3/25/98	
H. Res. 393, H. Rept. 105-463	H.R. 3246	Fairness for Small Business and Employees Act of 1998. Reported From Rules	3/25/98	Dreier/Moakley
		Rule Adopted 220-185	3/26/98	
H. Res. 394, H. Rept. 105-464	H.R. 2515	Forest Recovery and Protection Act of 1998.		

B. TABLE 2.—RESOLUTIONS REPORTED—Continued

Rule	Bill	Floor action	Date	Manager
		Reported from Rules	3/25/98	Hastings/Slaughter
		Rule Adopted Unanimous Consent	3/26/98	
H. Res. 396, H. Rept. 105-466	H.R. 3310	Small Business Paperwork Reduction Act Amendments of 1998.		
		Reported from Rules	3/25/98	McInnis/Slaughter
H. Res. 402, H. Rept. 105-473	H.R. 3579	Rule Adopted Voice Vote	3/26/98	
		Emergency Appropriations for Fiscal Year Ending September 30, 1998, and for Other Purposes.		
		Reported from Rules	3/30/98	Goss/Hall
H. Res. 403, H. Res. 105-474	H.R. 10	Rule Adopted 220-199	3/31/98	
		Financial Services Act of 1998.		
		Reported from Rules	3/30/98	Solomon/Frost
		Laid on the table	4/1/98	
H. Res. 405, H. Rept. 105-476	H.R. 2400	Building Efficient Surface Transportation and Equity Act of 1998.		
		Reported from Rules	3/31/98	Dreier/Moakley
		Rule Adopted 357-61	4/1/98	
H. Res. 407, H. Rept. 105-488	H.J. Res. 111	Tax Limitation Constitutional Amendment		
		Reported from Rules	4/21/98	Pryce/Moakley
		Rule Adopted Voice Vote	4/22/98	
H. Res. 408, H. Rept. 105-491	H.R. 1252	Judicial Reform Act of 1998.		
		Reported from Rules	4/22/98	Goss/Hall
		Rule Adopted Voice Vote	4/23/98	
H. Res. 409, H. Rept. 105-497	H.R. 3717	To Prohibit the Expenditure of Federal Funds for the Distribution of Needles or Syringes for the Hypodermic Injection of Illegal Drugs		
		Reported from Rules	4/28/97	Solomon/Slaughter
		Rule Adopted Voice Vote	4/29/98	
H. Res. 410, H. Rept. 105-498	H.R. 3546	National Dialogue on Social Security Act of 1998.		
		Reported from Rules	4/28/97	Diaz-Balart/Slaughter
		Rule Adopted Voice Vote	4/29/98	
H. Res. 411, H. Rept. 105-499	H.R. 6	Higher Education Amendments of 1998.		
		Reported from Rules	4/28/98	Hastings/Hall
		Rule Adopted Voice Vote	4/29/98	
H. Res. 413, H. Rept. 105-501	S. 1502	District of Columbia Student Opportunity Scholarship Act of 1997.		
		Reported from Rules	4/29/98	Myrick/Frost
		Rule Adopted 224-199	4/30/98	
H. Res. 414, H. Rept. 105-502		Waiving a Requirement of Clause 4(b) of Rule XI With Respect to the Same Day Consideration of Certain Resolutions Reported by the Rules Committee.		
		Reported from Rules	4/29/98	McInnis/Hall

H. Res. 416, H. Rept. 105-505	H.R. 3579	Rule Adopted 211-196 Conference Report on Emergency Supplemental Appropriations For Fiscal Year Ending September 30, 1998, and for Other Purposes.	4/30/98	
H. Res. 419, H. Rept. 105-507	H.R. 1872	Reported from Rules Rule Adopted Voice Vote	4/30/98	Solomon/Hall
H. Res. 420, H. Rept. 105-511	H.R. 3694	Communications Satellite Competition and Privatization Act of 1998. Reported from Rules Rule Adopted Voice Vote	5/5/98 5/6/98	Dreier/Moakley
H. Res. 426, H. Rept. 105-529	H.R. 3534	Intelligence Authorization Act for Fiscal Year 1999. Reported from Rules Rule Adopted Voice Vote	5/6/98 5/7/98	Goss/Slaughter
H. Res. 427, H. Rept. 105-530	H.R. 512	Mandates Information Act of 1998. Reported from Rules Rule Adopted Voice Vote	5/12/98 5/13/98	Dreier/Moakley
H. Res. 428, H. Rept. 105-531	H.R. 10	New Wildlife Refuge Authorization Act. Reported from Rules No action taken	5/12/98	McInnis/Slaughter
H. Res. 430, H. Rept. 105-543	H.R. 2431	Financial Services Act of 1998. Reported from Rules Rule Adopted 312-104	5/12/98 5/13/98	Solomon/Frost
H. Res. 435, H. Rept. 105-535	H.R. 3616	Freedom From Religious Persecution Act of 1998. Reported from Rules Rule Adopted Voice Vote	5/13/98 5/14/98	Diaz-Balart/Hall
H. Res. 436, H. Rept. 105-536	H. Res. 432, H. Res. 433	National Defense Authorization Act for Fiscal Year 1999. Reported from Rules Rule Adopted Voice Vote	5/14/98 5/19/98	Solomon/Frost
H. Res. 441, H. Rept. 105-544	H.R. 3616	Expressing the Sense of the House of Representatives Concerning The President's Assertions of Executive Privilege; Calling Upon the President of the United States to Urge Full Cooperation by his Former Political Appointees and Friends and their Associates with Congressional Investigations. Reported from Rules Rule Adopted Voice Vote	5/14/98 5/21/98	Solomon/Moakley
H. Res. 442, H. Rept. 105-545	H.J. Res. 119, H. R. 2183	National Defense Authorization Act for Fiscal Year 1999. Reported from Rules Previous Question 281-134 Rule Adopted 304-108 Joint Resolution Proposing an Amendment to the Constitution of the United States to Limit Campaign Spending; Bipartisan Campaign Integrity Act of 1997. Reported from Rules Previous Question 208-190 Rule Adopted Voice Vote	5/19/98 5/20/98 5/20/98	Solomon/Frost
			5/20/98 5/21/98 5/21/98	Linder/Frost

B. TABLE 2.—RESOLUTIONS REPORTED—Continued

Rule	Bill	Floor action	Date	Manager
H. Res. 445, H. Rept. 105-547	.....	Waiving a Requirement of Clause 4(b) of Rule XI With Respect to the Same Day Consideration of Certain Resolutions Reported by the Rules Committee.	5/21/98 5/22/98	McInnis/Moakley
H. Res. 446, H. Rept. 105-548	S. 1150	Reported from Rules Rule Adopted Voice Vote Conference Report on Agricultural Research, Extension, and Education Reform Act of 1998. Reported from Rules Agreed to Amendment Voice Vote Rule Defeated 120-289 Conference Report On Transportation Equity Act for the 21st Century. Reported from Rules Rule Adopted 359-29 Tieket to Work and Self-Sufficiency Act of 1998. Reported from Rules Rule Adopted Voice Vote Proposing an Amendment to the Constitution of the United States Restoring Religious Freedom. Reported from Rules Rule Adopted 248-169 Expressing a Sense of the Congress that the President of the United States Should Reconsider His Decision to be Formally Received in Tiananmen Square by the Government of the People's Republic of China.	5/21/98 5/22/98 5/22/98 5/22/98 5/22/98 5/22/98 5/22/98 6/3/98 6/3/98 6/4/98	Solomon/Hall McInnis/Moakley Myrick/Slaughter Myrick/Frost
H. Res. 449, H. Rept. 105-552	H.R. 2400	Reported from Rules Rule Adopted Voice Vote	6/3/98 6/4/98	Myrick/Hall
H. Res. 450, H. Rept. 105-553	H.R. 3433	Reported from Rules Rule Adopted Voice Vote	6/3/98 6/4/98	Dreier/Moakley
H. Res. 453, H. Rept. 105-563	H.J. Res. 78	Reported from Rules Rule Adopted Voice Vote	6/4/98 6/9/98	Goss/Hall
H. Res. 454, H. Rept. 105-564	H. Con. Res. 285	Reported from Rules Rule Adopted Voice Vote	6/4/98 6/18/98	Linder/Frost
H. Res. 455, H. Rept. 105-565	H. Con. Res. 284	Reported from Rules Rule Adopted Voice Vote Concurrent Resolution on the Budget-Fiscal Year 1999.	6/3/98 6/4/98	Myrick/Hall
H. Res. 457, H. Rept. 105-566	H.R. 2709	Reported from Rules Rule Adopted 216-197 Senate Amendments to H.R. 2709, Iran Missile Proliferation Sanctions Act of 1997.	6/3/98 6/4/98	Dreier/Moakley
H. Res. 458, H. Rept. 105-567	H.R. 2183	Reported from Rules Rule Adopted Voice Vote Bipartisan Campaign Integrity Act of 1997.	6/4/98 6/9/98	Goss/Hall
H. Res. 461, H. Rept. 105-572	H.R. 2888	Reported from Rules Previous Question 221-194 Rule Adopted 221-189 Sales Incentive Act.	6/4/98 6/18/98 6/18/98	Linder/Frost
H. Res. 462, H. Rept. 105-573	H.R. 3150	Reported from Rules Rule Adopted Voice Vote Bankruptcy Reform Act of 1998.	6/9/98 6/10/98	Hastings/Moakley

H. Res. 465, H. Rept. 105-576	.....	H.R. 3494	.....	Reported from Rules	6/9/98	Linder/Slaughter
	.....		.....	Previous Question 236-183	6/10/98	
	.....		.....	Rule Adopted 251-172	6/10/98	
	.....		.....	Child Protection and Sexual Predator Punishment Act of 1998.		
	.....		.....	Reported from Rules	6/10/98	Pryce/Hall
	.....		.....	Rule Adopted Voice Vote	6/11/98	
	.....		.....	Conference Report on Education Savings and School Excellence Act of 1998.	6/16/98	Myrick/Slaughter
	.....		.....	Reported from Rules	6/17/98	
	.....		.....	Rule Adopted 228-191	6/17/98	
	.....		.....	Tax Code Termination Act of 1998.		
	.....		.....	Reported from Rules	6/16/98	Hastings/Frost
	.....		.....	Previous Question 229-194	6/17/98	
	.....		.....	Rule Adopted 232-188	6/17/98	
	.....		.....	To Establish the Select Committee on U. S. National Security and Military/ Commercial Concerns With the People's Republic of China.		
	.....		.....	Reported from Rules	6/16/98	Solomon/Frost
	.....		.....	Previous Question 226-197	6/18/98	
	.....		.....	Rule Adopted Voice Vote	6/18/98	
	.....		.....	Military Construction Appropriations Bill, 1998.		
	.....		.....	Reported from Rules	6/18/98	Diaz-Balart/Hall
	.....		.....	Rule Adopted 231-178	6/19/98	
	.....		.....	Energy and Water Development Appropriations Bill, 1999.		
	.....		.....	Reported from Rules	6/18/98	Pryce/Moakley
	.....		.....	Rule Adopted Voice Vote	6/19/98	
	.....		.....	Department of Agriculture and Related Agencies Appropriations for Fiscal Year 1999.		
	.....		.....	Reported from Rules	6/22/98	Solomon/Hall
	.....		.....	Rule Adopted Voice Vote	6/23/98	
	.....		.....	Department of Defense Appropriations Bill, 1999.		
	.....		.....	Reported from Rules	6/23/98	Goss/Frost
	.....		.....	Rule Adopted 221-201	6/24/98	
	.....		.....	Treasury, Postal, Service, and General Government Appropriations Bill, 1999.		
	.....		.....	Reported from Rules	6/23/98	McInnis/Moakley
	.....		.....	Rule Defeated 125-291	6/25/98	
	.....		.....	Legislative Branch Appropriations Bill, 1999.		
	.....		.....	Reported from Rules	6/24/98	Pryce/Frost
	.....		.....	Previous Question 222-194	6/25/98	
	.....		.....	Rule Adopted 228-188	6/25/98	
	.....		.....	Conference Report on Internal Revenue Service Restructuring and Reform Act of 1998.		
	.....		.....	Reported from Rules	6/24/98	Dreier/Hall
	.....		.....	Rule Adopted Voice Vote	6/25/98	

B. TABLE 2.—RESOLUTIONS REPORTED—Continued

Rule	Bill	Floor action	Date	Manager
H. Res. 491, H. Rept. 105-603	H. Con. Res. 297	A Concurrent Resolution for the Adjournment of the House and Senate for the Independence Day District Work Period	6/24/98	Diaz-Balart/Slaughter
		Reported from Rules	6/25/98	
		Rule Adopted 225-188		
H. Res. 498, H. Rept. 105-622	H.R. 4104	Treasury, Postal Service, and General Government Appropriations Bill, 1999.	7/14/98	Goss/Slaughter
		Reported from Rules	7/15/98	
		Previous Question 231-185	7/15/98	
		Rule Adopted 218-201		
H. Res. 499, H. Rept. 105-623	H.R. 3682	Child Custody Protection Act.	7/14/98	Myrick/Slaughter
		Reported from Rules	7/15/98	
		Previous Question 252-174	7/15/98	
		Rule Adopted 247-173		
H. Res. 500, H. Rept. 105-624	H.R. 3267	Sonny Bono Memorial Salton Sea Reclamation Act.	7/14/98	Dreier/Hall
		Reported from Rules	7/15/98	
		Rule Adopted Voice Vote		
H. Res. 501, H. Rept. 105-628	H.R. 4194	Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1999.	7/15/98	Linder/Hall
		Reported from Rules	7/16/98	
		Rule Adopted Voice Vote		
H. Res. 504, H. Rept. 105-637	H.R. 4193	Department of the Interior and Related Agencies Appropriations Bill, 1999.	7/20/98	Hastings/Slaughter
		Reported from Rules	7/21/98	
		Previous Question 223-196	7/21/98	
		Rule Adopted 224-191		
H. Res. 508, H. Rept. 105-641	H.R. 4276	Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Bill, Fiscal Year 1999.	7/22/98	Linder/Frost
		Reported from Rules	7/30/98	
		Rule Adopted Voice Vote		
H. Res. 509, H. Rept. 105-643	H.R. 4250	Patient Protection Act of 1998.	7/23/98	Goss/Frost
		Reported from Rules	7/24/98	
		Rule Adopted 279-143		
H. Res. 510, H. Rept. 105-651	H.R. 4328	Department of Transportation and Related Agencies Appropriations Bill, 1999.	7/28/98	Dreier/Moakley
		Reported from Rules	7/29/98	
		Rule Adopted Voice Vote		
H. Res. 511, H. Rept. 105-652	H.R. 629	Conference Report on Texas Low-Level Radioactive Waste Disposal Compact Consent Act.	7/28/98	Pryce/Slaughter
		Reported from Rules	7/29/98	
		Rule Adopted 313-108		

H. Res. 513, H. Rept. 105-660	H.R. 3736	Workforce Improvement and Protection Act of 1998. Reported from Rules	7/30/98 9/24/98 9/24/98	Dreier/Slaughter
H. Res. 516, H. Rept. 105-675	H.R. 3892	Rule Adopted Voice Vote English Language Fluency Act. Reported from Rules	8/4/98 9/10/98	Goss/Frost
H. Res. 517, H. Rept. 105-679	H.R. 4380	Rule Adopted Voice Vote District of Columbia Appropriations Bill, 1999. Reported from Rules	8/5/98 8/6/98	Myrick/Hall
H. Res. 521, H. Rept. 105-698	H.R. 2863	Rule Adopted 220-204 Migratory Bird Treaty Reform Act of 1998. Reported from Rules	9/9/98 9/10/98	Diaz-Balart/Hall
H. Res. 522, H. Rept. 105-699	H.R. 2538	Rule Adopted Voice Vote Guadalupe-Hidalgo Treaty Land Claims Act of 1998. Reported from Rules	9/9/98 9/10/98	Hastings/Slaughter
H. Res. 535, H. Rept. 105-712	H.R. 4006	Rule Adopted Voice Vote Lethal Drug Abuse Prevention Act of 1998. Reported from Rules	9/14/98	Linder/Hall
H. Res. 537, H. Rept. 105-720	H.R. 4300	No action taken Western Hemisphere Drug Elimination Act. Reported from Rules	9/15/98 9/16/98	Myrick/Hall
H. Res. 538, H. Rept. 105-721	H.R. 4550	Rule Adopted Voice Vote Drug Demand Reduction Act of 1998. Reported from Rules	9/15/98 9/16/98	McInnis/Frost
H. Res. 541, H. Rept. 105-724	H.J. Res. 128	Rule Adopted Voice Vote Continuing Appropriations for the Fiscal Year 1999, and for Other Purposes. Reported from Rules	9/16/98 9/17/98	Dreier/Moakley
H. Res. 542, H. Rept. 105-725	H.R. 4569	Rule Adopted Voice Vote Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1999. Reported from Rules	9/16/98 9/17/98	Solomon/Hall
H. Res. 543, H. Rept. 105-726	H.R. 3248	Rule Adopted 229-188 Dollars to the Classroom Act. Reported from Rules	9/16/98 9/17/98	Diaz-Balart/Slaughter
H. Res. 544, H. Rept. 105-729		Rule Adopted Voice Vote Providing for Consideration of Motions to Suspend the Rules. Reported from Rules	9/17/98 9/18/98	McInnis/Moakley
H. Res. 549, H. Rept. 105-740	H.R. 3616	Rule Adopted Voice Vote Conference Report on Strom Thurmond National Defense Authorization Act for Fiscal Year 1999. Reported from Rules	9/23/98 9/24/98	Solomon/Frost

B. TABLE 2.—RESOLUTIONS REPORTED—Continued

Rule	Bill	Floor action	Date	Manager
H. Res. 550, H. Rept. 105-741	H.R. 4112	Conference Report on Legislative Branch Appropriations for Fiscal Year Ending September 30, 1999, and for Other Purposes.	9/23/98	McInnis/Hall
		Reported from Rules	9/24/98	
		Rule Adopted Voice Vote		
H. Res. 551, H. Rept. 105-743	H.R. 4618	Agriculture Disaster and Market Loss Assistance Act of 1998.	9/24/98	Hastings/Slaughter
		Reported from Rules	10/2/98	
		Laid on the table		
H. Res. 552, H. Rept. 105-744	H.R. 4578, H.R. 4579.	Protect Social Security Account; Taxpayer Relief Act of 1998.		
		Reported from Rules	9/24/98	Solomon/Slaughter
		Previous Question 219-202	9/25/98	
		Rule Adopted 215-208	9/25/98	
H. Res. 553, H. Rept. 105-745	H.R. 2621	Reciprocal Trade Agreement Authorities Act of 1997.		
		Reported from Rules	9/24/98	Dreier/Moakley
		Previous Question 230-193	9/25/98	
		Rule Adopted Voice Vote	9/25/98	
H. Res. 558, H. Rept. 105-754		Waiving a Requirement of Clause 4(b) of Rule XI With Respect to the Same Day Consideration of Certain Resolutions Reported by the Rules Committee.		
		Reported from Rules	9/28/98	Hastings/Moakley
		Rule Adopted Voice Vote	10/1/98	
H. Res. 560, H. Rept. 105-758	H.R. 3789	Class Action Jurisdiction Act of 1998.		
		Reported from Rules	10/1/98	Linder/Frost
		No action taken		
H. Res. 563, H. Rept. 105-761	H.R. 4104	Conference Report on Treasury, Postal Service, and General Government Appropriations Bill, 1999.		
		Reported from Rules	10/1/98	McInnis/Moakley
		Rule Defeated 106-294	10/1/98	
H. Res. 564, H. Rept. 105-762	H.R. 4274	Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Bill, 1999.		
		Reported from Rules	10/1/98	Dreier/Slaughter
		Rule Adopted 216-200	10/2/98	
H. Res. 567, H. Rept. 105-764	H.R. 4101	Conference Report on Department of Agriculture and Related Agencies Appropriations for Fiscal Year 1999.		
		Reported from Rules	10/2/98	Solomon/Hall
		Rule Adopted Voice Vote	10/2/98	
H. Res. 573, H. Rept. 105-776	H.R. 4570	Omnibus National Parks and Public Lands Act of 1998.		
		Reported from Rules	10/5/98	McInnis/Hall

H. Res. 574, H. Rept. 105-777	H.R. 4194	Rule Adopted 225-198 Conference Report on Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Bill, 1999.	10/7/98	
		Reported from Rules	10/5/98	Dreier/Moakley
		Rule Adopted Voice Vote	10/6/98	
H. Res. 575, H. Rept. 105-778		Waiving a Requirement of Clause 4(b) of Rule XI With Respect to the Same Day Consideration of Certain Resolutions Reported by the Rules Committee.	10/5/98	Myrick/Moakley
		Reported from Rules	10/6/98	
H. Res. 576, H. Rept. 105-779	H.R. 4259	Rule Adopted 218-206 Haskell Indian Nations University and Southwestern Indian Polytechnic Institute Administrative Systems Act of 1998.	10/5/98	Hastings/Frost
		Reported from Rules	10/6/98	
		Rule Adopted Voice Vote		
H. Res. 579, H. Rept. 105-790	H.R. 4104	Conference Report on Treasury, Postal Service, and General Government Appropriations Bill, 1999.	10/7/98	McInnis/Moakley
		Reported from Rules	10/7/98	
H. Res. 580, H. Rept. 105-791	H.J. Res. 131	Rule Adopted 231-194 Waiving Certain Enrollment Requirements for the Remainder of the One Hundred Fifth Congress With Respect to Any Bill or Joint Resolution Making General or Continuing Appropriations for Fiscal Year 1999.	10/7/98	
		Reported from Rules	10/7/98	Diaz-Balart/Hall
		Rule Adopted Voice Vote	10/8/98	
H. Res. 584, H. Rept. 105-798	H.R. 4274	Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Bill, 1999.	10/8/98	Dreier/Slaughter
		Reported from Rules	10/8/98	
H. Res. 586, H. Rept. 105-799	H.R. 3150	Rule Adopted 214-209-1 present Conference Report on Bankruptcy Reform Act of 1998.	10/8/98	Linder/Slaughter
		Reported from Rules	10/9/98	
H. Res. 588, H. Rept. 105-805	H.R. 4761	Rule Adopted Voice Vote Uruguay Round Agreements Compliance Act of 1998.	10/9/98	Dreier/Moakley
		Reported from Rules	10/10/98	
H. Res. 589, H. Rept. 105-806		Rule Adopted 243-179 Waiving a Requirement of Clause 4(b) of Rule XI With Respect to the Same Day Consideration of Certain Resolutions Reported by the Rules Committee.	10/9/98	Solomon/Moakley
		Reported from Rules	10/10/98	
H. Res. 594, H. Rept. 105-818		Rule Adopted Voice Vote Providing for Consideration of Certain Resolutions in Preparation for the Adjournment of the Second Session Sine Die.	10/13/98	Solomon/Moakley
		Reported from Rules	10/20/98	
		Rule Adopted Unanimous Consent		

B. TABLE 2.—RESOLUTIONS REPORTED—Continued

Rule	Bill	Floor action	Date	Manager
H. Res. 604, H. Rept. 105-823	S. 1132, S. 2133 ...	Bandelier National Monument Administrative Improvement and Watershed Protection Act of 1998; An Act to Preserve the Cultural Resources of the Route 66 Corridor and to Authorize the Secretary of the Interior to Provide Assistance.		
		Reported from Rules	10/16/98	Dreier/Slaughter
		Rule Adopted 229-189	10/20/98	
H. Res. 605, H. Rept. 105-826	H.R. 4328	Conference Report on Making Omnibus Consolidated and Emergency Supplemental Appropriations for Fiscal Year 1999.		
		Reported from Rules	10/20/98	Solomon/Moakley
		Rule Adopted 333-88	10/20/98	

C. TABLE 3.—RESOLUTIONS REJECTED

H. Res. 101	H. Res. 91	Committee Funding Resolution for 105th Congress.
H. Res. 146	H. R. 1469	Emergency Supplemental Appropriations Bill for Fiscal Year 1997.
H. Res. 446	S. 1150	Conference Report on Agricultural Research, Extension, and Education Reform Act of 1998.
H. Res. 485	H.R. 4104	Treasury, Postal, Service, and General Government Appropriations Bill, 1999.
H. Res. 563	H.R. 4104	Conference Report on Treasury, Postal Service, and General Government Appropriations Bill, 1999.

D. TABLE 4.—RESOLUTIONS DISCHARGED

E. TABLE 5.—RESOLUTIONS LAID ON THE TABLE

H. Res. 161 .....	.....	Waiving a Requirement of Clause 4(b) of Rule XI with Respect to Consideration of Certain Resolutions From the Committee on Rules.
H. Res. 162	H.R. 1469	Conference Report on Emergency Appropriations for Recovery from Natural Disasters, and for Overseas Peacekeeping Efforts.
H. Res. 165 .....	.....	Waiving a Requirement of Clause 4(b) of Rule XI with Respect to the Same Day Consideration of Certain Resolutions Reported by the Rules Committee.
H. Res. 185	H.R. 2159	Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1998.
H. Res. 199	H.R. 2264	Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriation Bill, 1998.
H. Res. 203 .....	.....	Waiving Certain Enrollment Requirements with Respect to Two Specified Bills of the One Hundred Fifth Congress.
H. Res. 243	H.R. 901	American Land Sovereignty Protection Act.
H. Res. 257	H.R. 901	American Land Sovereignty Protection Act.
H. Res. 280	H.R. 1270	Nuclear Waste Policy Act of 1997.
H. Res. 306 .....	.....	Waiving a Requirement of Clause 4(b) of Rule XI with Respect to Consideration of Certain Resolutions Reported from the Committee on Rules, and for Other Purposes.
H. Res. 309	H.R. 2621	Reciprocal Trade Agreement Authorities Act of 1997.
H. Res. 403	H.R. 10	Financial Services Act of 1998.
H. Res. 551	H.R. 4618	Agriculture Disaster and Market Loss Assistance Act of 1998.

F. TABLE 6.—RESOLUTIONS PENDING

H. Res. 427	H.R. 512	Class Action Jurisdiction Act of 1998.
H. Res. 535	H.R. 4006	Lethal Drug Abuse Prevention Act of 1998.
H. Res. 560	H.R. 3789	New Wildlife Refuge Authorization Act.

G. TABLE 7.—LIST OF ORIGINAL JURISDICTION REFERRALS

HOUSE RESOLUTIONS

1. H. Res. 16: SPON-Rep. King; OFFICIAL TITLE: A resolution to establish a Select Committee on POW and MIA Affairs.

2. H. Res. 18: SPON-Rep. Royce; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to require the reduction of section 602(b)(1) suballocations to reflect floor amendments to general appropriation bills, and for other purposes.

3. H. Res. 20: SPON-Rep. Solomon; OFFICIAL TITLE: A resolution to authorize and direct the Committee on Appropriations to create a new Subcommittee on Veterans' Affairs.

4. H. Res. 23: SPON-Rep. Stearns; OFFICIAL TITLE: A resolution repealing rule XLIX of the Rules of the House of Representatives relating to the statutory limit on the public debt.

5. H. Res. 24: SPON-Rep. Stupak; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to reduce the number of programs covered by each regular appropriation bill.

6. H. Res. 27: SPON-Rep. Campbell; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to allow each Member to designate one bill introduced by such Member to be the subject of a committee vote.

7. H. Res. 30: SPON-Rep. Smith; OFFICIAL TITLE: A resolution repealing rule XLIX of the Rules of the House of Representatives relating to the statutory limit on the public debt.

8. H. Res. 34: SPON-Rep. Waters; OFFICIAL TITLE: A resolution to establish a Select Committee to Investigate CIA Involvement in Crack Cocaine Sales to Fund Contras.

9. H. Res. 39: SPON-Rep. Skaggs; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to afford witnesses greater freedom to provide information to House committees by eliminating current administrative requirements.

10. H. Res. 41: SPON-Rep. Weldon; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to establish a Citizens' Commission on Congressional Ethics, and for other purposes.

11. H. Res. 53: SPON-Rep. Maloney; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to require that committee reports accompanying reported bills and joint resolutions contain a detailed analysis of the impact of the bill or joint resolution on children.

12. H. Res. 61: SPON-Rep. Hamilton; OFFICIAL TITLE: A resolution to provide for independent investigations and fact finding for ethics investigations.

13. H. Res. 70: SPON-Rep. Millender-McDonald; OFFICIAL TITLE: A resolution to establish a select committee to investigate CIA involvement in the financing, distribution and promulgation of crack cocaine and the use of any proceeds to support the Contras.

14. H. Res. 79: SPON-Rep. Burton; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to discourage frivolous ethics complaints.

15. H. Res. 97: SPON-Rep. Rivers; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to require that the expenses of special-order speeches be paid from the Members Representational Allowance of the Members making such speeches.

16. H. Res. 123: SPON-Rep. Morella; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to postpone final House action on legislative branch appropriations for any fiscal year until all other regular appropriations for that fiscal year are enacted into law.

17. H. Res. 135: SPON-Rep. Weygand; OFFICIAL TITLE: A resolution to amend the Rules of the House of Representatives to permit disabled individuals who have access to the House floor to bring supporting services.

18. H. Res. 141: SPON-Rep. Yates; OFFICIAL TITLE: A resolution waiving clause 2(b) of rule XXII to permit introduction and consideration of a certain bill.

19. H. Res. 156: SPON-Rep. Solomon; OFFICIAL TITLE: A resolution relating to the disposition of Senate amendments to the concurrent resolution (H. Con. Res. 84) establishing the congressional budget for the United States Government for fiscal year 1998 and setting forth appropriate budgetary levels for fiscal years 1999, 2000, 2001, and 2002.

20. H. Res. 167: SPON-Rep. Solomon; OFFICIAL TITLE: A resolution providing special investigative authorities for the Committee on Government Reform and Oversight.

21. H. Res. 168: SPON-Rep. Livingston; OFFICIAL TITLE: A resolution to implement the recommendations of the bipartisan House Ethics Reform Task Force.

22. H. Res. 169: SPON-Rep. Solomon; OFFICIAL TITLE: A resolution providing for consideration of the bill (H.R. 1119) to authorize appropriations for fiscal years 1998 and 1999 for military activities of the Department of Defense, to prescribe military personnel strengths for fiscal years 1998 and 1999, and for other purposes.

23. H. Res. 186: SPON-Rep. Fattah; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to allow proxy voting in committees when a Member is engaged in official business in the District of Columbia.

24. H. Res. 209: SPON-Rep. Fox; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to take away the power of the Committee on Rules to report rules or orders waiving the germaneness requirement.

25. H. Res. 229: SPON-Rep. Menendez; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to limit admission of ex-Members of the House of Representatives to the House floor and rooms reading thereto in certain instances where personal or pecuniary interests are involved.

26. H. Res. 237: SPON-Rep. Woolsey; OFFICIAL TITLE: A resolution to limit the access of lobbyists to the Hall of the House, and for other purposes.

27. H. Res. 247: SPON-Rep. Blumenauer; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to prohibit smoking in rooms and corridors leading to the House floor and in the Rayburn room.

28. H. Res. 259: SPON-Rep. Baesler; OFFICIAL TITLE: A resolution providing for consideration of the bill (H.R. 1366) amending the Federal Elections Campaign Act of 1971 to reform the financing of campaigns for election for Federal office, and for other purposes.

29. H. Res. 272: SPON-Rep. Baesler; OFFICIAL TITLE: A resolution providing for consideration of the bill (H.R. 1366) amending the Federal Elections Campaign Act of 1971 to reform the financing of campaigns for election for Federal office, and for other purposes.

30. H. Res. 275: SPON-Rep. Ganske; OFFICIAL TITLE: A resolution to amend the Rules of the House of Representatives to permit a committee to vote to allow live media coverage of the testimony of a subpoenaed witness.

31. H. Res. 298: SPON-Rep. Barr; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to repeal the rule allowing subpoenaed witnesses to choose not to be photographed at committee hearings.

32. H. Res. 301: SPON-Rep. Solomon; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to repeal the exception to the requirement that public committee proceedings be open to all media.

33. H. Res. 304: SPON-Rep. Barr; OFFICIAL TITLE: A resolution directing the Committee on the Judiciary to undertake an inquiry into whether grounds exist to impeach William Jefferson Clinton, the President of the United States.

34. H. Res. 357: SPON-Rep. Forbes; OFFICIAL TITLE: A resolution waiving clause 2(b) of rule XXII to permit introduction and consideration of a joint resolution to designate November of each year as National Child Cancer Awareness Month.

35. H. Res. 387: SPON-Rep. Hoyer; OFFICIAL TITLE: A resolution prohibiting the payment of any amount from the reserve fund established for unanticipated expenses of committees without the approval of the House.

36. H. Res. 424: SPON-Rep. Hamilton; OFFICIAL TITLE: A resolution requiring members, officers, and employees of the House of Representatives to submit reports on travel to the Clerk of the House which include information on the source of funds used to pay for such travel, and for other purposes.

37. H. Res. 456: SPON-Rep. Barton; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to provide for mandatory drug testing of Members, officers, and employees of the House of Representatives.

38. H. Res. 463: SPON-Rep. Solomon; OFFICIAL TITLE: A resolution to establish the Select Committee on U.S. National Security and Military/Commercial Concerns With the People's Republic of China.

39. H. Res. 464: SPON-Rep. Norton; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to provide a vote in the Committee of the Whole to the Delegate to the House from the District of Columbia.

40. H. Res. 467: SPON-Rep. Maloney; OFFICIAL TITLE: A resolution providing for the consideration of the bill (H.R. 3526) to reform the financing of Federal elections.

41. H. Res. 468: SPON-Rep. Maloney; OFFICIAL TITLE: A resolution providing for further consideration of the bill (H.R. 2183) to amend the Federal Election Campaign Act of 1971 to reform the financing of campaigns for elections for Federal office, and for other purposes.

42. H. Res. 473: SPON-Rep. Obey; OFFICIAL TITLE: A resolution providing for consideration of H.R. 3580.

43. H. Res. 486: SPON-Rep. Ganske; OFFICIAL TITLE: A resolution providing for consideration of the bill (H.R. 3605) to amend the Public Health Service Act, the Employee Retirement Income Security Act of 1974, and the Internal Revenue Code of 1986 to protect consumers in managed care plans and other health coverage.

44. H. Res. 488: SPON-Rep. Traficant; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to require a two-thirds vote on any bill or joint resolution that, pursuant to fast-track procedures, would implement any trade agreement.

45. H. Res. 496: SPON-Rep. Tiahrt; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to require a three-fifths vote to increase the minimum wage.

46. H. Res. 497: SPON-Rep. Traficant; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to require a two-thirds vote on any bill or joint resolution that either authorizes the President to enter into a trade agree-

ment that is implemented pursuant to fast-track procedures or that implements a trade agreement pursuant to such procedures.

47. H. Res. 503: SPON-Rep. Barton; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to provide for mandatory drug testing of Members, officers, and employees of the House of Representatives.

48. H. Res. 507: SPON-Rep. Goodling; OFFICIAL TITLE: A resolution providing special investigative authority for the Committee on Education and the Workforce.

49. H. Res. 525: SPON-Rep. Solomon; OFFICIAL TITLE: A resolution providing for a deliberative review by the Committee on the Judiciary of a communication from an independent counsel, and for the release thereof, and for other purposes.

50. H. Res. 528: SPON-Rep. Deutsch; OFFICIAL TITLE: A resolution ordering the immediate printing of the entire communication received on September 9, 1998, from an independent counsel.

51. H. Res. 529: SPON-Rep. Nadler; OFFICIAL TITLE: A resolution to amend the Rules of the House of Representatives to require a bill or joint resolution which amends a law to show the change in the law made by the amendment, and for other purposes.

52. H. Res. 546: SPON-Rep. Condit; OFFICIAL TITLE: A resolution ordering the immediate printing of the entire communication received on September 9, 1998, from an independent counsel.

53. H. Res. 582: SPON-Rep. Hastings; OFFICIAL TITLE: A resolution directing the Committee on the Judiciary to undertake an inquiry into whether grounds exist to impeach Kenneth W. Starr, an independent prosecutor of the United States.

54. H. Res. 600: SPON-Rep. Royce; OFFICIAL TITLE: A resolution amending the Rules of the House of Representatives to provide that certain extraordinary bills reported by the Committee on Government Reform and Oversight to eliminate waste and provide reform of the executive branch are privileged.

HOUSE BILLS

1. H.R. 75: SPON-Rep. McCarthy; OFFICIAL TITLE: A bill to establish the National Commission on the Long-Term Solvency of the Medicare Program.

2. H.R. 78: SPON-Rep. Regula; OFFICIAL TITLE: A bill to assess the impact of the NAFTA, to require further negotiation of certain provisions of the NAFTA, to establish a commission to review the dispute settlement reports of the World Trade Organization, and for other purposes.

3. H.R. 99: SPON-Rep. White; OFFICIAL TITLE: A bill to establish a temporary commission to recommend reforms in the laws relating to elections for Federal office.

4. H.R. 113: SPON-Rep. Condit; OFFICIAL TITLE: A bill to amend chapter 11 of title 31, United States Code, to require that each President's budget submission to Congress include a detailed plan to achieve a balanced Federal budget, and for other purposes.

5. H.R. 114: SPON-Rep. Condit; OFFICIAL TITLE: A bill to require the President to submit to the Congress each year an integrated justification for United States foreign assistance programs, and for other purposes.

6. H.R. 126: SPON-Rep. Crapo; OFFICIAL TITLE: A bill to establish procedures to provide for a deficit reduction lock-box and related downward adjustment of discretionary spending limits.

7. H.R. 141: SPON-Rep. Dingell; OFFICIAL TITLE: A bill to establish the Select Commission to Advise on Reforming Elections to issue recommendations for the reform of laws governing the financing of campaigns for election for Federal office, to establish expedited procedures for the consideration of legislation implementing the recommendations, and for other purposes.

8. H.R. 170: SPON-Rep. Franks; OFFICIAL TITLE: A bill to establish a temporary commission to recommend reforms in the laws relating to elections for Federal office.

9. H.R. 178: SPON-Rep. Gilman; OFFICIAL TITLE: A bill to provide for adherence with the MacBride Principles of Economic Justice by United States persons doing business in Northern Ireland, and for other purposes.

10. H.R. 243: SPON-Rep. Obey; OFFICIAL TITLE: A bill to amend the Federal Election Campaign Act of 1971 to provide for expenditure limitations and public financing for House of Representatives general elections, and for other purposes.

11. H.R. 272: SPON-Rep. Royce; OFFICIAL TITLE: A bill to amend the Congressional Budget and Impoundment Control Act of 1974 to prohibit the consideration of retroactive tax increases.

12. H.R. 335: SPON-Rep. Solomon; OFFICIAL TITLE: A bill to establish the Commission on the Future for America's Veterans.

13. H.R. 352: SPON-Rep. Stupak; OFFICIAL TITLE: A bill to provide for return of excess amounts from official allowances of Members of the House of Representatives to the Treasury for deficit reduction.

14. H.R. 397: SPON-Rep. Bentsen; OFFICIAL TITLE: A bill to require that the President transmit to Congress, that the congressional Budget Committees report, and that the Congress consider a balanced budget for each fiscal year.

15. H.R. 403: SPON-Rep. Bilirakis; OFFICIAL TITLE: A bill to modify the provision of law which provides a permanent appropriation for the compensation of Members of Congress, and for other purposes.

16. H.R. 406: SPON-Rep. English; OFFICIAL TITLE: A bill to establish the Independent Commission on Medicare to make recommendations on how to best match the structure of the Medicare program with the funding made available for the program by Congress, to provide for expedited consideration in Congress of the Commission's recommendations, and to establish a default process for meeting Congressional spending targets for the Medicare program if Congress rejects the Commission's recommendations.

17. H.R. 419: SPON-Rep. Maloney; OFFICIAL TITLE: A bill to establish a temporary commission to recommend reforms in the laws relating to elections for Federal office.

18. H.R. 425: SPON-Rep. Myrick; OFFICIAL TITLE: A bill to amend title 18, United States Code, to punish false statements during debate on the floor of either House of Congress.

19. H.R. 436: SPON-Rep. Sanford; OFFICIAL TITLE: A bill to eliminate certain benefits for Members of Congress.

20. H.R. 441: SPON-Rep. Sensenbrenner; OFFICIAL TITLE: A bill to repeal the Impoundment Control Act of 1974.

21. H.R. 457: SPON-Rep. Castle; OFFICIAL TITLE: A bill to amend the Congressional Budget Act of 1974 to provide for budgeting for emergencies through the establishment of a budget reserve account, and for other purposes.

22. H.R. 600: SPON-Rep. Farr; OFFICIAL TITLE: A bill to amend the Federal Election Campaign Act of 1971 to reform the financing of Federal election campaigns, and for other purposes.

23. H.R. 856: SPON-Rep. Young; OFFICIAL TITLE: A bill to provide a process leading to full self-government for Puerto Rico.

24. H.R. 898: SPON-Rep. Visclosky; OFFICIAL TITLE: A bill to achieve a balanced Federal budget by fiscal year 2002 and each year thereafter, achieve significant deficit reduction in fiscal year 1998 and each year through 2002, establish a Board of Estimates, require the President's budget and the congressional budget process to meet specified deficit reduction and balance requirements, enforce those requirements through a multiyear congressional budget process and, if necessary, sequestration, and for other purposes.

25. H.R. 957: SPON-Rep. Shays; OFFICIAL TITLE: A bill to abolish the Committee on Standards of Official Conduct in the House of Representatives, establish an Independent Commission on House Ethics, and provide for the transfer of the duties and functions of the Committee to the Independent Commission.

26. H.R. 1010: SPON-Rep. Condit; OFFICIAL TITLE: A bill to improve congressional deliberation on proposed Federal private sector mandates, and for other purposes.

27. H.R. 1036: SPON-Rep. Hayworth; OFFICIAL TITLE: A bill to require Congress and the President to fulfill their Constitutional duty to take personal responsibility for Federal laws.

28. H.R. 1040: SPON-Rep. Arme; OFFICIAL TITLE: A bill to promote freedom, fairness, and economic opportunity for families by reducing the power and reach of the Federal establishment.

29. H.R. 1050: SPON-Rep. Dellums; OFFICIAL TITLE: A bill to establish a living wage, jobs for all policy by instituting overall planning to develop those living wage job opportunities essential to fulfillment of basic rights and responsibilities in a healthy democratic society; by facilitating conversion from unneeded military programs to civilian activities that meet important human needs; by producing a Federal capital budget through appropriate distinctions between operating and investment outlays; and by reducing poverty, violence, and the undue concentration of income, wealth, and power, and for other purposes.

30. H.R. 1140: SPON-Rep. Gephardt; OFFICIAL TITLE: A bill to require prior congressional approval before the United States supports the admission of the People's Republic of China into the World Trade Organization, and to provide for the withdrawal of the United States from the World Trade Organization if China is accepted into the WTO without the support of the United States.

31. H.R. 1172: SPON-Rep. Kasich; OFFICIAL TITLE: A bill to prohibit the use of funds appropriated to the Department of Defense or any other Federal department or agency from being used for the deployment on the ground of United States Armed Forces in the territory of the Republic of Bosnia and Herzegovina after September 30, 1997, and for other purposes.

32. H.R. 1209: SPON-Rep. Waxman; OFFICIAL TITLE: A bill to provide for the defense of the environment, and for other purposes.

33. H.R. 1210: SPON-Rep. Wolf; OFFICIAL TITLE: A bill to provide an equitable process for strengthening the passenger rail service network of Amtrak through the timely closure and realignment of routes with low economic performance.

34. H.R. 1235: SPON-Rep. Dickey; OFFICIAL TITLE: A bill to establish a Corporate Welfare Reduction Commission, and for other purposes.

35. H.R. 1295: SPON-Rep. Klug; OFFICIAL TITLE: A bill to establish a Commission to make recommendations for the reconfiguration, corporatization, privatization, and consolidation of Department of Energy National Energy Laboratories, and for other purposes.

36. H.R. 1321: SPON-Rep. Skaggs; OFFICIAL TITLE: A bill to amend the Congressional Budget and Impoundment Control Act of 1974 to provide for the expedited consideration of certain proposed rescissions of budget authority.

37. H.R. 1372: SPON-Rep. Cox; OFFICIAL TITLE: A bill to amend the Congressional Budget and Impoundment Control Act of 1974 to reform the budget process, and for other purposes.

38. H.R. 1404: SPON-Rep. Waxman; OFFICIAL TITLE: A bill to provide for the defense of the environment, and for other purposes.

39. H.R. 1577: SPON-Rep. Tiahrt; OFFICIAL TITLE: A bill to abolish the Department of Energy.

40. H.R. 1588: SPON-Rep. Snowbarger; OFFICIAL TITLE: A bill to prohibit the payment of any arrearages for prior years in the assessed contributions of the United States to the United Nations until certain reforms in the United Nations have been implemented and a certification of such reforms has been approved by the Congress.

41. H.R. 1591: SPON-Rep. Smith; OFFICIAL TITLE: A bill to ensure congressional approval of the amount of compliance costs imposed on the private sector by regulations issued under new or reauthorized Federal laws.

42. H.R. 1611: SPON-Rep. Petri; OFFICIAL TITLE: A bill to provide for the establishment and maintenance of personal social security investment accounts under the Social Security system.

43. H.R. 1614: SPON-Rep. White; OFFICIAL TITLE: A bill to establish the Independent Commission on Campaign Finance Reform to recommend reforms in the laws relating to the financing of political activity.

44. H.R. 1685: SPON-Rep. Wolf; OFFICIAL TITLE: A bill to establish an Office of Religious Persecution Monitoring, to provide for the imposition of sanctions against countries engaged in a pattern of religious persecution, and for other purposes.

45. H.R. 1913: SPON-Rep. Doggett; OFFICIAL TITLE: A bill to require reauthorizations of budget authority for Government programs at least every 10 years, to provide for review of Government programs at least every 10 years, and for other purposes.

46. H.R. 2003: SPON-Rep. Barton; OFFICIAL TITLE: A bill to reform the budget process and enforce the bipartisan balanced budget agreement of 1997.

47. H.R. 2037: SPON-Rep. Smith; OFFICIAL TITLE: A bill to amend the Congressional Budget Act of 1974 and the Balanced Budget and Emergency Deficit Control Act of 1985 to enforce the bipartisan budget agreement.

48. H.R. 2061: SPON-Rep. Hoekstra; OFFICIAL TITLE: A bill to provide that the voters of the United States be given the right, through advisory voter initiative, to propose the enactment and repeal of Federal laws in a national election.

49. H.R. 2137: SPON-Rep. Fox; OFFICIAL TITLE: A bill to require the review of all Federal departments and agencies and their programs, and for other purposes.

50. H.R. 2191: SPON-Rep. Neumann; OFFICIAL TITLE: A bill to amend the Congressional Budget Act of 1974 regarding procedures for budget resolutions and to amend title 31, United States Code, to direct repayment of the public debt.

51. H.R. 2230: SPON-Rep. Pitts; OFFICIAL TITLE: A bill to amend the Congressional Budget Act of 1974 to establish a point of order that precludes raising revenues to enforce the bipartisan budget agreement if there is a revenue shortfall in any of fiscal years 1998 through 2002.

52. H.R. 2292: SPON-Rep. Portman; OFFICIAL TITLE: A bill to restructure the Internal Revenue Service, and for other purposes.

53. H.R. 2329: SPON-Rep. Crane; OFFICIAL TITLE: A bill to establish The National Dividend Plan by reforming the budget process, and by amending the Internal Revenue Code of 1986 to eliminate the double tax on dividends, to allocate corporate income tax revenues for payments to qualified registered voters, and for other purposes.

54. H.R. 2431: SPON-Rep. Wolf; OFFICIAL TITLE: A bill to establish an Office of Religious Persecution Monitoring, to provide for the imposition of sanctions against countries engaged in a pattern of religious persecution, and for other purposes.

55. H.R. 2621: SPON-Rep. Archer; OFFICIAL TITLE: A bill to extend trade authorities procedures with respect to reciprocal trade agreements, and for other purposes.

56. H.R. 2629: SPON-Rep. Matsui; OFFICIAL TITLE: A bill to establish objectives for negotiating and procedures for implementing certain trade agreements.

57. H.R. 2649: SPON-Rep. Skaggs; OFFICIAL TITLE: A bill to repeal the Line Item Veto Act and to amend the Congressional Budget and Impoundment Control Act to provide for the expedited consideration of certain proposed rescissions of budget authority.

58. H.R. 2650: SPON-Rep. Skaggs; OFFICIAL TITLE: A bill to repeal the Line Item Veto Act of 1996.

59. H.R. 2676: SPON-Rep. Archer; OFFICIAL TITLE: A bill to amend the Internal Revenue Code of 1986 to restructure and reform the Internal Revenue Service, and for other purposes.

60. H.R. 2685: SPON-Rep. Snowbarger; OFFICIAL TITLE: A bill to amend the Internal Revenue Code of 1986 to allow an individual taxpayer to elect a flat alternative individual return tax as an alternative to the current Internal Revenue Code.

61. H.R. 2768: SPON-Rep. Sanford; OFFICIAL TITLE: A bill to provide for the retirement of all Americans.

62. H.R. 2825: SPON-Rep. Sanford; OFFICIAL TITLE: A bill to establish procedures to ensure a balanced Federal budget by fiscal year 2002 and to create a Social Security reform reserve fund to revenues generated by economic growth.

63. H.R. 2956: SPON-Rep. Luther; OFFICIAL TITLE: A bill to provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

64. H.R. 3045: SPON-Rep. Kasich; OFFICIAL TITLE: A bill to empower States with authority for most taxing and spending for highway programs and mass transit programs, and for other purposes.

65. H.R. 3091: SPON-Rep. Andrews; OFFICIAL TITLE: A bill to amend the Congressional Budget Act of 1974 to require a two-thirds vote on the passage of legislation that repeals, increases, or waives the discretionary spending limit or repeals or waives the pay-as-you-go provisions of the Balanced Budget and Emergency Deficit Control Act of 1985 if the current year budget was not in surplus or the budget for the fiscal year immediately preceding such year was not in surplus.

66. H.R. 3502: SPON-Rep. White; OFFICIAL TITLE: A bill to establish the Independent Commission on Campaign Finance Reform to recommend reforms in the laws relating to the financing of political activity.

67. H.R. 3529: SPON-Rep. Chabot; OFFICIAL TITLE: A bill to establish a national policy against State and local interference with interstate commerce on the Internet or online services, and to excise congressional jurisdiction over interstate commerce by establishing a moratorium on the imposition of exactions that would interfere with the free flow of commerce via the Internet, and for other purposes.

68. H.R. 3534: SPON-Rep. Condit; OFFICIAL TITLE: A bill to improve congressional deliberation on proposed Federal private sector mandates, and for other purposes.

69. H.R. 3620: SPON-Rep. Gephardt; OFFICIAL TITLE: A bill to amend the Internal Revenue Code of 1986 to reduce individual income tax rates, simplify the tax code, eliminate the marriage penalty, provide for return-free filing of income taxes, prohibit income tax rates from increasing without a national referendum, eliminate corporate welfare, and for other purposes.

70. H.R. 3741: SPON-Rep. Lipinski; OFFICIAL TITLE: A bill to amend title 49, United States Code, to require congressional approval of civil aviation agreements.

71. H.R. 3806: SPON-Rep. Wolf; OFFICIAL TITLE: A bill to establish an Office of Religious Persecution Monitoring, to provide for the imposition of sanctions against countries engaged in a pattern of religious persecution, and for other purposes.

72. H.R. 3832: SPON-Rep. Andrews; OFFICIAL TITLE: A bill to protect the Social Security system and to amend the Congressional Budget Act of 1974 to require a two-thirds vote for legislation that changes the discretionary spending limits or the

pay-as-you-go provisions of the Balanced Budget and Emergency Deficit Control Act of 1985 if the budget for the current year (or immediately preceding year) was not in surplus.

73. H.R. 3849: SPON-Rep. Cox; OFFICIAL TITLE: A bill to amend the Communications Act of 1934 to establish a national policy against Federal and State regulation of Internet access and online services, and to exercise congressional jurisdiction over interstate and foreign commerce by establishing a moratorium on the imposition of exactions that would interfere with the free flow of commerce conducted over the Internet, and for other purposes.

74. H.R. 3851: SPON-Rep. Obey; OFFICIAL TITLE: A bill to amend the Federal Election Campaign Act of 1971 to provide for expenditure limitations and public financing for House of Representatives general elections, and for other purposes.

75. H.R. 3852: SPON-Rep. Obey; OFFICIAL TITLE: A bill to amend the Federal Election Campaign Act of 1971 to provide for public financing for House of Representatives general elections for candidates who voluntarily limit expenditures, and for other purposes.

76. H.R. 3920: SPON-Rep. Norton; OFFICIAL TITLE: A bill to amend the District of Columbia Home Rule Act to eliminate Congressional review of newly-passed District laws, to provide the District of Columbia with autonomy over its budgets, and for other purposes.

77. H.R. 4055: SPON-Rep. Norton; OFFICIAL TITLE: A bill to amend the District of Columbia Home Rule Act to eliminate Congressional review of newly-passed District laws.

78. H.R. 4085: SPON-Rep. Smith; OFFICIAL TITLE: A bill to require congressional approval of proposed rules designated by the Congress to be significant.

79. H.R. 4096: SPON-Rep. Gekas; OFFICIAL TITLE: A bill to amend title 5, United States Code, to provide for Congressional review of rules establishing or increasing taxes.

80. H.R. 4105: SPON-Rep. Cox; OFFICIAL TITLE: A bill to establish a national policy against State and local interference with interstate commerce on the Internet, to exercise congressional jurisdiction over interstate commerce by establishing a moratorium on the imposition of exactions that would interfere with the free flow of commerce via the Internet, to establish a national policy against federal and state regulation of Internet access and online services, and for other purposes.

81. H.R. 4174: SPON-Rep. Kasich; OFFICIAL TITLE: A bill to amend the Congressional Budget and Impoundment Control Act of 1974 to provide for the expedited consideration of certain proposed rescissions of budget authority.

82. H.R. 4237: SPON-Rep. Norton; OFFICIAL TITLE: A bill to amend the District of Columbia Convention Center and Sports Arena Authorization Act of 1995 to revise the revenues and activities covered under such Act, and for other purposes.

83. H.R. 4256: SPON-Rep. Kolbe; OFFICIAL TITLE: A bill to amend title II of the Social Security Act to provide for individual security accounts funded by employee and employer Social Security payroll deductions, to extend the solvency of the old-age, survivors, and disability insurance program, and for other purposes.

84. H.R. 4306: SPON-Rep. Sanford; OFFICIAL TITLE: A bill to eliminate the spending cap adjustments for International Monetary Fund funding increases.

85. H.R. 4343: SPON-Rep. Moakley; OFFICIAL TITLE: A bill to amend the Congressional Budget Act of 1974 regarding the application of points of order to unreported measures in the House of Representatives.

86. H.R. 4452: SPON-Rep. Campbell; OFFICIAL TITLE: A bill requiring the Congressional Budget Office and the Joint Committee on Taxation to use dynamic economic modeling in addition to static economic modeling in the preparation of budgetary estimates of proposed changes in Federal revenue law.

87. H.R. 4607: SPON-Rep. Boswell; OFFICIAL TITLE: A bill to extend trade authorities procedures with respect to reciprocal trade agreements, and for other purposes.

88. H.R. 4620: SPON-Rep. Horn; OFFICIAL TITLE: A bill to establish a Federal Commission on Statistical Policy to study the reorganization of the Federal statistical system, to provide uniform safeguards for the confidentiality of information acquired for exclusively statistical purposes, and to improve the efficiency of Federal statistical programs and the quality of Federal statistics by permitting limited sharing of records among designated agencies for statistical purposes under strong safeguards.

89. H.R. 4824: SPON-Rep. Kolbe; OFFICIAL TITLE: A bill to amend title II of the Social Security Act to provide for individual security accounts funded by employee and employer social security payroll deductions, to extend the solvency of the old-age, survivors, and disability insurance program, and for other purposes.

90. H.R. 4837: SPON-Rep. Nussle; OFFICIAL TITLE: A bill to amend the Congressional Budget Act of 1974 to provide for joint resolutions on the budget, reserve funds for emergency spending, strengthened enforcement of budgetary decisions, increased accountability for Federal spending, accrual budgeting for Federal insurance programs, mitigation of the bias in the budget process toward higher spending, modifications in paygo requirements when there is an on-budget surplus, and for other purposes.

HOUSE JOINT RESOLUTIONS

1. H.J. Res. 112: SPON-Rep. Kolbe; OFFICIAL TITLE: A joint resolution establishing the Joint Committee on Social Security Reform.

HOUSE CONCURRENT RESOLUTIONS

1. H. Con. Res. 26: SPON-Rep. Shimkus; OFFICIAL TITLE: A concurrent resolution relating to the treatment of Social Security under any constitutional amendment requiring a balanced budget.

VIII. PUBLICATIONS

A. COMMITTEE PRINTS

1. Committee on Rules Legislative Calendar. First Session. One Hundred Fifth Congress.

2. Rules of the Committee on Rules. One Hundred Fifth Congress, 1997–1998.

3. Rules Adopted by the Committees of the House of Representatives. One Hundred Fifth Congress, 1997–1998. Committee Print.

4. The Use and Application of the Line Item Veto. (January 2, 1997). Committee Print.

5. Report of The Ethics Reform Task Force on H. Res. 168, Recommending Revisions to the Rules of the House and the Rules of the Committee on Standards of Official Conduct. One Hundred Fifth Congress. (June 17, 1997). Committee Print.

6. Hearing before the Committee on Rules on H. Res. 167, Providing Special Investigative Authorities for the Committee on Government Reform and Oversight. One Hundred Fifth Congress. (June 18, 1997).

7. Hearing before the Committee on Rules on H. Res. 168, To Implement the Recommendations of the Bipartisan House Ethics Task Force. One Hundred Fifth Congress. (September 17, 1997).

8. Briefing on the Congressional Budget Process before the Subcommittee on Legislative and Budget Process. One Hundred Fifth Congress. (September 27, 1997). Committee Print.

9. Hearing before the Committee on Rules on H. Res. 298, A Resolution Amending the Rules of the House of Representatives to Repeal the Rule Allowing Subpoenaed Witnesses to Choose Not to be Photographed at Committee Hearings. One Hundred Fifth Congress. (November 4, 1997).

10. Hearing before the Subcommittee on Legislative and Budget Process on The Line Item Veto After One Year: The Process and Its Implementation. (March 11 and 12, 1998).

11. Hearing before the Committee on Rules on H. Res. 525, Providing for a Deliberative Review by the Committee on the Judiciary of a Communication from an Independent Counsel, and for the Release Thereof, and for Other Purposes. One Hundred Fifth Congress. (September 10, 1998).

12. Hearing before the Committee on Rules on “An Open Day Hearing for Members to Testify on Proposals to Amend the Rules of the House of Representatives.” (September 17, 1998).

13. Committee on Rules Legislative Calendar. Final Calendar. One Hundred Fifth Congress.

14. Survey of Activities of the House Committee on Rules, One Hundred Fifth Congress, 1997–1998. Report 105–840 2d Session.

ADDITIONAL VIEWS—

While the Republican majority has not made in the 105th Congress the sort of promises and claims that it made with regard to open and unrestricted rules during the 104th, we believe that they have still fallen far short of their original goals and expectations. On January 5, 1995, Chairman Solomon said, “I have been instructed by our new Speaker Gingrich * * * He has instructed me to try to have open rules and fair rules be the norm of this Congress * * * 70 percent of the rules in the 103rd were restricted or closed rules. We are going to try to turn that around * * * I am going to pledge to try to turn this around: Instead of having 70 percent closed rules and restricted rules, we are going to have 70 percent open and unrestricted rules, if we possibly can.” (January 5, 1995, Congressional Record, H134, H135, H137)—

Using the same definition for open, restrictive, and closed, we have found that the Republican majority failed to meet this goal in the 105th Congress by even larger margins than in the 104th Congress. In the 104th Congress fewer than 45 percent of the rules were open. In the 105th Congress only 36 percent of the rules were open. —

The following is a chart that documents the resolutions reported from the Rules Committee during the 105th Congress. The chart excludes standard conference reports and general procedural rules (i.e. providing for suspension days, waiving two-thirds on same day rules).

FLOOR PROCEDURE IN THE 105TH CONGRESS; COMPILED BY THE RULES COMMITTEE DEMOCRATS

Bill No.	Title	Resolution No.	Process used for floor consideration—	Amendments in order
105TH CONGRESS—1ST SESSION				
H.J. Res. 2	Congressional Term Limits Amendment	H. Res. 47	Restrictive; 2 hours of general debate; makes in order only the 11 amendments printed in the report; amendments considered under Queen of the Hill. 9 amends (10 min each) 2 amends (30 min each). Closed; makes in order the Smith (NI) amendment	9R; 1D; 1Bipartisan
H.R. 581	Family Planning Facilitation and Abortion Funding Restriction Act of 1997** NR.	H. Res. 46	Open; Pre-printing gets priority	1R
H.R. 852	Paperwork Elimination Act of 1997	H. Res. 88	Closed; Provides for consideration of the bill in the House; 2 hrs of general debate; one motion to recommit which may contain instructions if offered by the Minority Leader or his designee; 5 min. on each side.	N/A
H. Res. 89	Requesting the President submit a Balanced Budget.	H. Res. 90	Open; makes in order a committee substitute in order as original text	N/A
H.R. 412	Oroville-Tomasket Lake Settlement Agreement	H. Res. 94	Restrictive; provides for consideration of the bill in the House; 2 hrs of debate; waives all points of order against the committee amendment printed in the joint resolution; makes in order an amendment printed in the report (Hastert 20 min.); waives all points of order against the amendment in the report.	1R
H.J. Res. 58	Disapproval of Determination of President Regarding Mexico.	H. Res. 95	**PQ.	
H. Res. 99	The Working Families Flexibility Act of 1997	H. Res. 99	Restrictive; makes in order the committee substitute as original text; makes in order only 5 amendments printed in the report; (3 Goodings 10 min each); (Overs 10 min)Miller substitute 60 min); allows Goodings to be en blocked.	3R; 2D
H.R. 1122	Partial Birth Abortion	H. Res. 100	Closed; Provides for consideration in the House of H.R. 1122; 2 hours of general debate. **NR.	N/A
H. Res. 91 (1st rule) Rule Defeated*	Committee Funding Resolution	H. Res. 101	Restrictive; self executes the House Oversight substitute printed in the resolution as original text; provides for consideration in the House; makes in order only the Thomas amendment (30 min).	1R
H. Res. 91 (2nd rule)	Committee Funding Resolution	H. Res. 105	Restrictive; self executes the House Oversight substitute (H. Res. 102) printed in the resolution as original text this also contained the Thomas amendment.	N/A
H.J. Res. 62	Tax Limitation Constitutional Amendment	H. Res. 113	Restrictive; Provides for consideration in the House; self-executes the McCollum amendment; makes in order an amendment if offered by the Minority Leader or his designee (1 hr).	1D
H.R. 400	21st Century Patent System Improvement Act	H. Res. 116	Open; waives all points of order against the bill; makes in order the committee substitute as original text as modified by amendment in section 2 of the rule; waives all points of order against the substitute as modified; Pre-printing gets priority.	N/A

H.R. 1271	The FAA RE&D Authorization Act	H. Res. 125	Open; waives section 306 of the Budget Act against the committee amendment and the bill; makes in order the committee amendment as original text; Pre-printing gets priority.	N/A
H.R. 1273	NSF Authorization	H. Res. 126	Open; makes in order the committee amendment as base text; Pre-printing gets priority.	N/A
H.R. 1274	NIST Authorization	H. Res. 127	Open; waives cl 2(I)(6) of rule XI against the bill; makes in order the committee amendment as base text; Pre-printing gets priority.	N/A
H.R. 1275	MASA Authorization	H. Res. 128	Open; waives cl 2(I)(6) of rule XI against the bill; makes in order the committee amendment as base text; Pre-printing gets priority.	N/A
H.R. 2	Housing Opportunity & Responsibility Act of 1997.	H. Res. 133	Open; waives cl 2(I)(6) of rule XI and cl 7(b) of rule XIII against the bill's consideration; makes in order a committee amendment as original text and waives cl 5(a) of rule XXI against the amendment; makes in order an amendment printed in the April 29, 1997 Record if offered by Lazio (10 min); if adopted it is considered as base text; Pre-printing gets priority.	N/A
H.R. 867	The Adoption Promotion Act of 1997	H. Res. 134	Open; waives cl 2(I)(6) of rule XI and sections 303(a) and 308(a) of the CBA against the bill's consideration; makes in order a Ways & Means substitute in order as original text; waives cl 7 of rule XVI and sections 303(a) and 306 of the CBA against the substitute; Pre-printing gets priority.	N/A
H. Res. 129	The Committee Funding Resolution	H. Res. 136	Closed; provides for consideration in the House; waives all points of order	N/A
H.R. 478	Flood Prevention and Family Protection Act of 1997.	H. Res. 142	Open; makes in order a committee substitute as original text; Pre-printing gets priority.	N/A
H.R. 3	Juvenile Crime Control Act of 1997	H. Res. 143	Restrictive; makes in order the committee substitute as original text; waives cl 5(a) of rule XXI against the substitute; makes in order only the amendments printed in the report; Dem substitute (60 min); Waters, Conyers, Scott, Lofgren, Dunn, McCollum, Meehan; 10 min each.	6D; 2R
H.R. 1469	Supplemental Appropriations Bill for FY 1997 ...	H. Res. 146	Open; waives all points of order against consideration of the bill; self-executes the Riggs amendment and a provision striking funding for the FEC; waives cl 2 and 6 of rule XXI against certain provisions in the bill; waives all points of order against the amendments in the report; McKeon (10 min); Solomon (10 min); Dingell (10 min); Thune (10 min); Traficant (10 min); Neumann (20 min); Gekas/Solomon/Wynn (20 min); Gilman/Spence/Hillieray (60 min); Diaz-Balart/Meek (20 min); Pre-printing gets priority.	5R; 2D; 3 Bipartisan
Rule Defeated*				
H.R. 1469	Supplemental Appropriations Bill for FY 1997 ...	H. Res. 149	Open; waives all points of order against consideration of the bill; waives cl 2 and cl 6 of rule XXI against certain provisions in the bill; waives points of order against the amendments in the report; Kaptur/Riggs (30 min); McKeon (10 min); Dingell (10 min); Thune (10 min); Traficant (10 min); Neumann (20 min); Gekas/Wynn (30 min); Diaz-Balart-Meek (20 min) Pre-printing gets priority.	3R; 2D; 3 Bipartisan

FLOOR PROCEDURE IN THE 105TH CONGRESS; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

Bill No.	Title	Resolution No.	Process used for floor consideration—	Amendments in order
H.R. 1385	The Employment, Training, and Literacy Enhancement Act of 1997.	H. Res. 150	Open; makes in order the committee substitute as an original bill; waives cl 5(a) of rule XXI against the substitute; makes in order the McKeon amendment (10 min); if adopted it is considered as base text; Pre-printing gets priority.	N/A
H. Con. Res. 84	Concurrent Resolution on the Budget FY 1998	H. Res. 152	Restrictive; waives all points of order against the resolution and its consideration; 5 hours and 20 min of gen. Debate; 1 hr of the 5 to be Humphreys-Hawkins and 20 min to be controlled by Minge; waives all points of order against and makes in order only the amendments in the report; Waters (60 min); Doolittle (20 min); Brown (CA) (20 min); Kennedy (MA) (20 min); Shuster (20 min); if one of the amendments is adopted then consideration is concluded on the resolution for amendment.	3D; 2R
H.R. 408	International Dolphin Conservation Program Act	H. Res. 153	Restrictive; makes in order the Resources Committee amendment printed in the Record as original text; waives cl 7 of rule XVI against the substitute; makes in order the Miller substitute printed in the Record (1 hr).	ID
H.R. 1757	The Foreign Relations Authorization Act FY 1998–1999.	H. Res. 159	Restrictive; provides that H.R. 1757 be considered under an open rule and that H.R. 1758 be considered under a closed rule. Provides also that the two be joined in the engrossment of H.R. 1757.	N/A
H.R. 1758	The European Security Act of 1997	H. Res. 163	Closed; 2 hrs. Of general debate; one motion to recommit which may include instructions only if offered by the Minority Leader or his designee; if instructions; 1 hr of debate equally divided between an opponent and a proponent.	N/A
H.R. 437	National Sea Grant College Program Authorization Act of 1997.	H. Res. 164	Open; Makes in order the amendment printed in the Congressional Record numbered 1 in order as original; 40 minutes of general for Resources; 20 minutes for Science.	N/A
H.R. 1119	National Defense Authorization Act, FY 1998	H. Res. 169	Restrictive; Makes in order only the amendments printed in the report; waives of points of order against the bill's consideration; 2hrs of general debate; makes in order the committee substitute as original text; waives all points of order against the substitute; waives all points of order against the amendments in the report; provides for 1 hr extra debate on Bosnia; Gives en bloc authority to the NSC Chairman; lays H. Res.'s 161, 162 and 165 on the table.	1 Ind; 5 Bipartisan; 18 D; 28 R

* Rule amended

H.R. 2015	The Balanced Budget Act	H. Res. 174	Restrictive; waives all points of order against the consideration of H.R. 2015; 3 hrs. Of gen. Debate; self executes the managers amendment printed in the Congressional Record and waives all points of order against the bill as amended.; waives points of order against the consideration of H.R. 2014; 3 hrs. Of gen.debate; self executes the managers amendment printed in the Record; makes in order 1 amendment which is printed in the Record if offered by Mr. Rangei; 1 hr. Of debate; waives all points of order against the amendment.	1D
H.R. 2014	The Taxpayer Relief Act			
H.R. 2016	FY 1998 Military Construction Appropriations	H. Res. 178	Open; waives clauses 2 and 6 of rule XI against provisions in the bill; Pre-printing gets priority.	N/A
H.R. 1775	FY98 Intelligence Authorization	H. Res. 179	Restrictive; makes in order the committee substitute as original text; waives clause 7 of rule XVI and 5(a) and 5(b) of Rule XXI against substitute; makes in order only amendments pre- printed in the Record.	N/A
H.R. 858	Quincy Library Group Forest Recovery and Economic Stability Act of 1997.	H. Res. 180	Restrictive; makes in order a substitute as original text; waives clause 7 of rule XVI and 5(a) of Rule XXI against the substitute; makes in order only one amendment printed in the Record if offered by Rep. Miller (CA); 1 hr. on the amendment.	1D
H.R. 2107	Department of the Interior and Related Agencies Appropriations Bill, 1998.	H. Res. 181	Open; waives 306 of Budget Act against consideration of bill, waives clause 2 & 6 Rule XXI against portions of the bill, makes in order 3 amendments in report; waives all points of order against amendments; Ehlers (60 min), Weldon (10 min), Crapo (20 min); waives clause 2(e) of Rule XXI against those amendments to the bill.	3R
H.R. 2158	Departments of Veterans Affairs and Housing and Urban Development, and sundry independent agencies, commissions, corporations, and offices for FY98.	H. Res. 184	Open; waives clause 2(i)(6) of Rule XI, clause 7 of Rule XXI, and section 306 of the Budget against consideration; waives clauses 2 & 6 of Rule XXI against portions of the bill; makes in order two amendments in report; Solomon, Shuster, waives all points of order against those two amendments.	2R
H.R. 2159	Foreign Operations Appropriations for FY98	H. Res. 185	Restrictive; waives clause 7 of Rule XXI and clause 2(i)(6) of Rule XI against consideration; waives clause 2 & 6 of Rule XXI against portions of the bill; requires amendments to be pre-printed in Record; makes in order 5 amendments in the report; Smith (NJ) 10 min, Gilman/Campbell/Greenwood 10 min, Stearns/Traficant 10 min, Saxton 10 min, McGovern 10 min, waives all points of order against those amendments.	3R; 1D, 1 Bipartisan
H.R. 1853	Carl D. Perkins Vocational, Technical Education Act Amendments of 1997.	H. Res. 187	Open; waives clause 2(i)(6) of Rule XI; makes in order committee reported substitute.	N/A
H.R. 2169	Department of Transportation and related agencies for FY98.	H. Res. 189	Open; waives clause 2(i)(6) of Rule XI, clause 7 of Rule XXI, & section 401(a) of the Budget Act against consideration; waives clause 2 & 6 of Rule XXI against portions of the bill; self-executes Rules' original jurisdiction language from the bill and an amendment by Rep. Molinari.	1R (self-executed)

FLOOR PROCEDURE IN THE 105TH CONGRESS; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

Bill No.	Title	Resolution No.	Process used for floor consideration—	Amendments in order
H.R. 2003	Budget Enforcement Act of 1997	H. Res. 192	Closed; provides for consideration in the House; bill to be considered as read for amendment; 1 hour general debate controlled by Rep. Barton and an opponent.	N/A
H.R. 2160	Further consideration of Agriculture Appropriations for FY98.	H. Res. 193	Restrictive; waives clause 2 or 6 of Rule XXI against portions of the bill; only amendments printed in the record before July 22, 1997 and the amendment pending by Mr. Obey; except 3 amendments printed in the Record of July 22, 1997; debate limited to 10 minutes each on all amendments (unless otherwise specified in section 2 of the rule); provides that not more than one motion to rise per day may be offered; provides that not more than one motion to strike the enacting clause may be offered per day.	3R
H.R. 2203	Energy & Water Development Appropriations for FY98.	H. Res. 194	Open; waives clause 2 & 6 of Rule XXI against bill	N/A
H.R. 2009	Legislative Branch Appropriations for FY98	H. Res. 197	Restrictive; waives sections 302 & 308 of the budget act against consideration; waives clause 2 & 6 of Rule XXI against the entire bill; makes in order only amendments printed in the report (Davis (VA)-10 min., Fazio-30 min., Klug-10 min., & Roemer/Camp-10 min.); all points of order are waived against the amendments.	2R, 1D, 1Bipartisan
H.R. 2266	Defense Appropriations for FY98	H. Res. 198	Open; waives clause 2(i)(6) of Rule XI, clause 7 of rule XXI, & section 306 of the Budget Act against consideration; waives clauses 2 & 6 of Rule XXI against bill.	N/A
H.R. 2264	Labor/HHS/Education Appropriations for FY98	H. Res. 199	Open; waives all points of order against consideration; waives clauses 2 & 6 of Rule XXI against portions of the bill; waives clause 2(e) of rule XXI against amendments to the bill; makes in order 4 amendments (Hyde, Lowey substitute to Hyde, Istook, Porter substitute to Istook).	3R, 2D
H. Res. 168	To implement the recommendations of the Bipartisan Ethics Reform Task Force.	H. Res. 230	Restrictive; makes in order only 4 amendments printed in report (Livingston/Cardin-10 min., Murtha/Tauzin-30 min., Tauzin/Murtha-30 min, and Bunning/Abercrombie-30 min) *NR.	4 Bipartisan
H.R. 2267	Commerce/Justice/State & Related Agencies Appropriations for FY98.	H. Res. 239	Open; waives clauses 2 & 6 of Rule XXI against the bill; self-executes Hastert/Thomas census amendment; waives all points of order against amendment #2 (Mollohan/Shays-80 min) in the report; waives clause 2 of Rule XXI against amendments #1 & 3 in the report (Hyde-30 min, Burton-30 min);	3R (including self-executing), 1 Bipartisan
H.R. 901	American Land Sovereignty Protection Act	H. Res. 243	Open	N/A
H.R. 257	Rule not used—laid on the table by H. Res. 257.			

H. Res. 244	Subpoena in the Case of Doman V. Sanchez	H. Res. 253	Closed; consideration in the House; waives all points of order against consideration; one motion to recommit which may not contain instructions and on which the previous question shall be considered as ordered.	NA
H.R. 1370	Export-Import Bank Reauthorization Act	H. Res. 255	Restrictive; makes in order committee substitute as original text and waives clause 7 of Rule XVI against substitute; makes in order only amendments in the report (Evans-10 min, Frank (MA)-10 min, LaFalee-10 min, Rohrabacher-10 min, Rohrabacher-10 min, Solomon-10 min, Vento-10 min, Miller (CA)-10 min, Miller (CA)-10 min)	3R; 4D
H.R. 1127	The National Monument Fairness Act	H. Res. 256	Restrictive; makes in order committee substitute as original text; makes in order only amendments in the report (Chenoweth-10 min, Vento-10 min, Miller (CA)-10 min, Miller (CA)-10 min)	1R; 4D
H.R. 901	American Land Sovereignty Protection Act	H. Res. 257	Restrictive; makes in order committee substitute as original text; allows one amendment if offered by Rep. Miller or his designee.	1D
H.R. 629	Texas Low Level Radioactive Waste Disposal Compact	H. Res. 258	Open.	
H.R. 1122	Partial-Birth Abortion Ban Act of 1997	H. Res. 262	Closed; (provides for a motion to concur in the Senate Amendments).	
H.R. 2607	FY98 District of Columbia Approps.	H. Res. 264	Restrictive.	
H.R. 2204	Coast Guard Authorization Act of 1997	H. Res. 265	Open; makes in order committee amendment in the nature of a substitute; waives 401 of Budget Act against consideration; waives clause 7, Rule XVI against substitute.	n/a
H.J. Res. 97	FY98 Continuing Resolution (#2)	H. Res. 269	Closed	n/a
H.R. 2247	Amtrak Reform & Privatization Act of 1997	H. Res. 270	Restrictive; makes in order committee amendment in the nature of a substitute; makes in order 3 amendments in committee report (LaTourrette/Trafficant-20 min, Quinn substitute to LaTourrette-20 min, Oberstar substitute-30 min).	1R, 1D, 1bipartisan
H.R. 1534	Private Property Rights Implementation Act of 1997	H. Res. 271	Restrictive; makes in order committee amendment in the nature of a substitute; waives clause 2)()(6), Rule XI against consideration; self executes managers amendment; makes in order a substitute if offered by Ranking Member Conyers (30 min); makes in order a Boehlert substitute (30 min) if Conyers fails or is not offered.	2R, 1D
H.R. 2646	Education Savings Act for Public and Private Schools	H. Res. 274	Restrictive; makes in order committee amendment in the nature of a substitute; self executing provision printed in report; provides for consideration in the House; waives all points of order; makes in order an amendment in the nature of a substitute by Rep. Rangel (60-min); waives all points of order against Rangel substitute.	1D, 1R

FLOOR PROCEDURE IN THE 105TH CONGRESS; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

Bill No.	Title	Resolution No.	Process used for floor consideration—	Amendments in order
H.R. 1270	Nuclear Waste Policy Act of 1997	H. Res. 280	Restrictive; self-executing provision; waives sec. 306 of CBA; makes in order committee substitute; waives clause 5(a) of rule XXI and sec. 306 of CBA against substitute; waives clause 5(c) of rule XXIII against amendments in report; waives clause 5(a), Rule XXI and sec. 306 of CBA against last amendment in report; waives sec. 306 of CBA against House consideration of S. 104; provides for motion to strike all after the enacting clause of S. 104 and insert H.R. 1270 as passed the House; provides for adoption of Senate bill with insistence on House amendment and call for conference.	5R, 4D
H.R. 1270	Nuclear Waste Policy Act of 1997	H. Res. 283 (2nd rule)	Restrictive; self-executing provision; waives sec. 306 of CBA; makes in order committee substitute; waives clause 5(a) of rule XXI and sec. 306 of CBA against substitute; waives clause 5(c) of rule XXIII against amendments in report; waives clause 5(a), Rule XXI and sec. 306 of CBA against last amendment in report; waives sec. 306 of CBA against House consideration of S. 104; provides for motion to strike all after the enacting clause of S. 104 and insert H.R. 1270 as passed the House; provides for adoption of Senate bill with insistence on House amendment and call for conference.	5R, 4D
H.R. 2493	Forage Improvement Act of 1997	H. Res. 284	Restrictive; makes in order committee bill as a substitute; limits amendment process to 3-hours (including voting time); makes in order a manager's amendment (Smith (OR)-10 min).	n/a
H.R. 2746 & H.R. 2616	H.E.L.P. Scholarships Amendments of 1997 & Charter Schools Amendments Act of 1997.	H. Res. 288	Restrictive; H.R. 2746 -unreported bill-closed rule-consideration in the House-2 hours general debate.	n/a
H. Res. 188	Urging the executive branch to take action regarding the acquisition by Iran of C-802 cruise missiles.	H. Res. 302	H.R. 2616-open rule, makes in order committee substitute; allows for managers amendment (Goodling-10 min). Provides that, if adopted, both bills will be joined together and sent to the Senate as one bill lays H. Res. 280 on the table (1st rule for H.R. 1270).	1R
H.R. 967	Prohibition of U.S. Funds to Certain Chinese Officials.	H. Res. 302	closed.	
H.R. 2195	Laogai Slave Labor Products of 1997	H. Res. 302	closed.	
H.R. 2232	Radio Free Asia Act of 1997	H. Res. 302	closed.	
H.R. 2358	Political Freedom in China Act of 1997	H. Res. 302	closed.	

H.R. 2386	U.S.-Taiwan Anti-Ballistic Missile Defense Co- operation Act.	H. Res. 302	closed.	
H.R. 2570	Forced Abortion Condemnation Act	H. Res. 302	closed.	
H.R. 2605	Communist China Subsidy Reduction Act of 1997.	H. Res. 302	closed.	
H.R. 2647	To ensure that commercial activities of the Peo- ple's Liberation Army of China or any Com- munist Chinese military company in the U.S. are monitored and are subject to the au- thorities under the International Emergency Economic Powers Act.	H. Res. 302	closed.	
H.R. 2676	I.R.S. Restructuring & Reform Act of 1997	H. Res. 303	closed; makes in order Ways & Means substitute with self-executing provision; waives all points of order against the bill as amended.	IR
H.R. 2621	Reciprocal Trade Agreement Authorities Act of 1997.	H. Res. 309	closed; makes in order Ways & Means substitute with self-executing provision; waives all points of order against the bill as amended; 2 hours general de- bate.	IR
S. 738	Amtrak Reform & Privatization	H. Res. 319	closed; consideration in the House, self-executes Shuster Substitute; waives all points of order against substitute. Rule passed but bill done by suspension after agreement on compromise text for board.	IR
H.R. 2607	Senate Amendments to FY98 DC Appropriations	H. Res. 324	closed; provides for a motion to concur in the Senate amendment with the amendment printed in the report; Senate amendments and motion considered as read.	n/a
105TH CONGRESS—2ND SESSION				
H.R. 2625	Ronald Reagan National Airport	H. Res. 344	Restrictive; makes in order Transportation Committee Substitute; provides a two hour limit on amendments (including voting time).	n/a
H.J. Res. 107 NR	A Resolution Concerning Attorneys' Fees, Costs, and Sanctions Payable by the White House Health Care Task Force.	H. Res. 345	open; provides that the joint resolution will be considered as read	n/a
H.R. 2846	Prohibition on Federally Sponsored National Testing.	H. Res. 348	open; makes in order Education and the Workforce Committee Substitute; pro- vides that the substitute shall be considered as read.	n/a
S. 1575	The Ronald Reagan Washington National Airport	H. Res. 349	closed; provides that S. 1575 shall be considered as read	n/a
H.R. 2181	Witness Protection & Interstate Relocation Act ..	H. Res. 366	open	n/a
H.R. 1544	The Federal Agency Compliance Act	H. Res. 367	open; makes in order Judiciary Committee substitute	n/a
H.R. 2460	The Wireless Telephone Protection Act	H. Res. 368	open; makes in order Judiciary Committee substitute; waives clause 2(i)(6), rule XI; provides for Senate hook-up.	n/a

FLOOR PROCEDURE IN THE 105TH CONGRESS; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

Bill No.	Title	Resolution No.	Process used for floor consideration—	Amendments in order
H.R. 856	The U.S.-Puerto Rico Political Status Act	H. Res. 376	open; 90 minutes of general debate equally divided and controlled by Young, Miller (CA), Solomon and Gutierrez; makes in order substitute printed in Record; waives clause 5(a), Rule XXI against substitute; provides for Solomon amendment—one hour debate and one hour for any amendments to Solomon amendment; provides for consideration of Serrano amendment—one hour debate and one hour for any amendments to Serrano amendment.	n/a
H.R. 2369	The Wireless Privacy Enhancement Act of 1998	H. Res. 377	open; makes in order Commerce Committee substitute; waives clause 2(i)(6), Rule XI.	
H.R. 3130	The Child Support Performance and Incentive Act of 1998.	H. Res. 378	Restrictive; makes in order Ways and Means Substitute; waives section 303(a) of Budget Act against consideration and against substitute; requires preprinting of amendments in the Congressional Record; waives clause 7, Rule XVI against Cardin Amendment (#2).	ID
H.R. 992	To End the Tucker Act Shuffle	H. Res. 382	Open; makes in order Judiciary Committee substitute which shall be considered as read.	N/A
H.R. 1432	Africa Growth & Opportunity Act	H. Res. 383	Restrictive; two hours general debate for Ways & Means and International Relations; makes in order committee amendments as substitute with self-executing provision; waives clause 7, of Rule XVI; makes in order only amendments in Rules Committee Report.	4R, 4D
H.R. 2883	Government Performance & Results Act Technical Amendments of 1998.	H. Res. 384	Open; makes in order Government Reform substitute which shall be considered as read; waives clause 2(i)(6), Rule XI.	N/A
H.R. 2870	Tropical Forest Conservation Act of 1998	H. Res. 388	Open; makes in order the International Relations Committee substitute which shall be considered as read.	N/A
H.R. 2589	Copyright Term Extension Act	H. Res. 390	Restrictive; makes in order Judiciary Committee substitute which shall be considered as read; requires pre-printing of amendments in the Record; waives germaneness against Sensenbrenner amendment #1.	N/A
H.R. 2578	To Extend the Visa Waiver Pilot Program	H. Res. 391	Restrictive; requires pre-printing of amendments in the Record; allows for consideration of Senate bill.	N/A
H.R. 3246	The Fairness for Small Businesses and Employees Act of 1998.	H. Res. 393	Restrictive; makes in order those amendments printed in the Rules Committee report.	IR
H.R. 2515	Forest Recovery and Protection Act of 1998	H. Res. 394	Open; makes in order the text of H.R. 3530 in lieu of the Agriculture Committee substitute; waives clause 7, Rule XVI, clause 5, Rule XXI against substitute.	N/A
H.R. 3310	Small Business Paperwork Reduction Act Amendments of 1998.	H. Res. 396	Open; makes in order Government Reform substitute which will be considered as read; waives clause 2(i)(6), Rule XI, sections 303 & 311 of Budget Act against consideration; waives sections 303 & 311 of the Budget Act against substitute.	N/A

H.R. 3579	Emergency Supplemental Appropriations for FY98	H. Res. 402	Restrictive; waives clause 210(16) Rule XI, clause 7 Rule XXI, Section 306 of Budget Act against consideration; provides 30 minutes additional debate for Iraq-time to Rep. Skaggs and opponent; self executes amendment in part 1 of the report; waives clause 2 Rule XXI and clause 6 Rule XXI against bill; makes in order only the amendments printed in the Rules Report and waives all points of order against amendments.	4R
H.R. 10	Financial Services Act of 1998	H. Res. 403	Restrictive; two hours general debate to Banking and Commerce Committees; waives all points of order against consideration of the bill; provides that the amendment in part 1 of the Rules Report will be considered as an original bill; waives all points of order against substitute; allows only those amendments printed in part 2 of the Rules Report.	4R, 1D
H.R. 2400	The Building Efficient Surface Transportation and Equity Act of 1997 (BESTEA)	H. Res. 405	Restrictive; 2 1/2 hours general debate—2 to Transportation and 1/2 to Ways & Means; makes in order Transportation/Ways & Means Substitutes as modified by the self-executing amendment in part 1 of the Rules Report which shall be considered, as read; waives all points of order against substitute; makes in order only those amendments printed in part 2 of the Rules Report.	5R, 2D
H.J. Res. 111	Tax Limitation Constitutional Amendment	H. Res. 407	Restrictive; Provides for consideration in the House; three hours of general debate; contains a self-executing provision; makes in order an amendment if offered by the Minority Leader or his designee (1 hr).	1R, 1D
H.R. 1252	Judicial Reform Act of 1998	H. Res. 408	Open; waives section 303(a) of the budget act against consideration of the bill; makes in order Judiciary Committee substitute as modified by a self-executing provision striking section 9; substitute read by section; waives clause 7, Rule XVI and section 303(a) of the budget act against the substitute.	N/A
H.R. 3717	To prohibit the expenditure of Federal funds for the distribution of needles or syringes for the hypodermic injection of illegal drugs.	H. Res. 409	Closed; 2 hours general debate equally controlled by Rep. Wicker and an opponent.	N/A
H.R. 3546	National Dialogue Social Security	H. Res. 410	Restrictive; 3 hours general debate equally controlled by Ways & Means; 1 amendment by Rep. Rangel if printed in the Congressional Record; amendment debatable for 1 hour.	1D
H.R. 6	Higher Education Reauthorization Act	H. Res. 411	Restrictive; waives all points of order against consideration; makes in order Education Committee Substitute as modified by the self-executing provision in part 1 of the rules report; bill read by title; makes in order a Goodling amendment printed in part 2 of the report first and provides for 20 minutes debate; all points of order are waived against the amendment; and if the amendment is adopted it will become original text for amendment; allows only amendments printed in the Congressional Record to be offered.	2R
S. 1502	DC Student Opportunity Scholarship	H. Res. 413	Closed; provides for consideration in the House; 2 hours of general debate controlled by the Majority Leader or his designee and an opponent.	N/A
H.R. 1872	Communications Satellite Competition & Privatization Act	H. Res. 419	Restrictive; makes in order Commerce Committee Substitute; allows only those amendments that have been printed in the Congressional Record.	N/A

FLOOR PROCEDURE IN THE 105TH CONGRESS; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

Bill No.	Title	Resolution No.	Process used for floor consideration—	Amendments in order
H.R. 3694	Intelligence Authorization Act	H. Res. 420	Restrictive; waives clause 2(f)(6), Rule XI against consideration; makes in order Intelligence Committee substitute as modified by self-executing provision striking section 401; bill shall be read by title; waives clause 7, Rule XVI and clause 5(b), Rule XXI against committee amendment; allows only those amendments that have been printed in the Congressional Record.	N/A
H.R. 3534—original jurisdiction.	Mandates Information Act	H. Res. 426	Open; makes in order Rules Committee substitute; provides the substitute is considered as read; waives section 306 of the Budget Act.	N/A
H.R. 512	Wildlife Refuge Authorization	H. Res. 427	Open; makes in order amendment #1 printed in the Congressional Record as a substitute; waives clause 7, Rule XVI against substitute.	N/A
H.R. 10 2nd rule	Financial Services Competition Act	H. Res. 428	Restrictive; waives all points of order against consideration; one hour of general debate—30 minutes to Banking & 30 minutes to Commerce; makes in order the amendment in part 1 of the Rules report as an amendment in the nature of a substitute for amendment; waives all points of order against the substitute; makes in order only those amendments printed in part 2 of the Rules report; waives all points of order against the amendments.	2 bipartisan, 6R, 3D, 1 independent
H.R. 2431	Freedom from Religious Persecution	H. Res. 430	Restrictive; makes in order as original text the text of H.R. 3806 as modified by the self-executing provision printed in part 1 of the Rules' report; provides that the substitute shall be considered as read; makes in order only those amendments printed in part 2 of the Rules' report; waives all points of order against the amendments.	5R, 1D
H. Res. 432 & 433 NR—either measure 1 rule for 2 measures	Executive Privilege & Witness Immunity	H. Res. 436	Closed	N/A
H.R. 3616—2nd rule	DoD Authorization FY99	H. Res. 441	Restrictive; makes in order Committee substitute; waives all points of order against substitute; makes in order only those amendments printed in the Rules' report; all points of order are waived against the amendments; provides for an additional 2 hours of general debate on U.S. policy toward China; provides an additional 30 minutes of general debate on border control; authorizes Chairman to offer amendments en bloc from part D of the report and to make germane modifications.	29R, 12D, 6 bipartisan, 1 independent
H.R. 2183 & H.J. Res. 119—1st rule. PQ NR—either measure	Campaign Finance Reform Act & Constitutional Amendment.	H. Res. 442	Open (H.J. Res. 119).	

H.R. 3433	.....	.....	Restrictive; provides 2 hours general debate controlled by House Oversight Committee; provides for consideration of substitutes printed in the Congressional Record; one hour of general debate on each substitute; amendments to the substitutes may not contain tax or tariff measures and may not be substitutes; if more than one substitute is adopted, the one with the most votes will carry.	N/A
H.R. 3433	.....	H. Res. 450	Restrictive; provides for consideration in the House without intervention of any point of order; makes in order Ways & Means substitute; 1 amendment by Rep. Rangel if printed in the Congressional Record; amendment debatable for 1 hour.	ID
H.J. Res. 78	.....	H. Res. 453	Restrictive; resolution considered as read; two hours general debate; makes in order Judiciary substitute; previous question ordered on the resolution except for 1 amendment printed in Rules' report by Rep. Bishop for 1 hour.	ID
H. Con. Res. 285	.....	H. Res. 454	Closed; consideration in House; one hour controlled by Majority Leader and Member opposed, one motion to recommit.	1R, 1D
H. Con. Res. 284	.....	H. Res. 455	Restrictive; three hours general debate controlled by Budget Committee; one hour by Rep. Stark and Rep. Saxon; makes in order new substitute printed in part 1 of Rules' report; makes in order only those substitute amendments printed in part 2; suspends Rule XLIX.	N/A
H.R. 2709	.....	H. Res. 457	Closed; provides for a single motion by the Chair of International Relations to concur in each of the Senate amendments; amendments and motion to be considered as read.	N/A
H.R. 2888	.....	H. Res. 461	Open; makes in order Education Committee substitute which shall be considered as read.	N/A
H.R. 3150	.....	H. Res. 462	Restrictive; waives 303(a) of budget act against consideration; makes in order Judiciary substitute to be read by title; waives all points of order against the substitute; makes in order only those amendments in Rules' report; waives all points of order against the amendments in the report.	5R, 6D, 1 bipartisan
H.R. 3494	.....	H. Res. 465	Restrictive; waives all points of order against consideration; makes in order Judiciary substitute and provides that the substitute is read; waives all points of order against the substitute.	6R, 4D
H.R. 3037	.....	H. Res. 472	Closed; makes in order a substitute printed in the Rules' report; two hours of general debate controlled by Ways & Means.	N/A
H. Res. 463	.....	H. Res. 476	Closed; makes in order Rules substitute; provides that resolution shall be considered as read; previous question is ordered without intervening motion.	N/A
H.R. 4059	.....	H. Res. 477	Open; waives clauses 2 & 6 of Rule XXI against the bill; self executes a provision using the FY98 Budget Agreement for FY99 402(a) allocations.	1R
H.R. 4060	.....	H. Res. 478	Open; waives clauses 2, 6, & 7, Rule XXI against bill	N/A

FLOOR PROCEDURE IN THE 105TH CONGRESS; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

Bill No.	Title	Resolution No.	Process used for floor consideration—	Amendments in order
H.R. 4101	Agriculture Appropriations for FY99	H. Res. 482	Open; waives clause 2(1)(6), Rule XI & clause 7, Rule XXI against consideration; self—executes amendments in Rules' report; waives clause 2 & 6, Rule XXI against bill as amended.	?
H.R. 4103	Department of Defense Appropriations for FY99	H. Res. 484	Restrictive; waives clause 2(1)(6), Rule XI, clause 7, Rule XXI, & section 306 of Budget Act against consideration; self—executes amendments in Rules' report; waives clause 2 & 6, Rule XXI; limits consideration of section 8106 for amendment to 1 hour.	1R?
H.R. 4104 1st rule rule failed	Treasury/Postal Appropriations for FY99	H. Res. 485	Open; waives clause 2(1)(6), Rule XI, clause 7, Rule XXI against consideration; self—executes amendments in part 1 of Rules' report; waives clause 2 & 6, Rule XXI against portions of the bill as amended; waives all points of order against amendments in part 2 of Rules' report.	4R, 1D
H.R. 4112	Legislative Branch Appropriations for FY99	H. Res. 489	Restrictive; waives clause 2(1)(6), Rule XI, clause 3 & 7, Rule XXI, section 401 Budget Act against consideration; waives clause 2 & 6, Rule XXI against bill (except section 108); makes in order only those amendments printed in Rules' report; waives all points of order against amendments.	2D?
H.R. 4104 2nd rule	Treasury/Postal Appropriations for FY99	H. Res. 498	Open; section 306 of the Budget Act against consideration; waives clause 2, Rule XXI against section 628.	NA
H.R. 3682	Child Custody Protection Act	H. Res. 499	Closed; consideration in House, 2 hours general debate; makes in order Judiciary Substitute.	NA
H.R. 3267	The Sonny Bono Memorial Salton Sea Reclamation Act	H. Res. 500	Restrictive; waives all points of order against consideration in the House; self—executes substitute text printed in Rules' report; makes in order Miller amendment printed in record for one hour.	1D
H.R. 4194	VA/HUD Appropriations for FY99	H. Res. 501	Open; waives section 306 of the Budget Act against consideration; waives clause 6 & 2, Rule XXI against specified provisions of the bill; self—executes Wicker amendment in Rules' report; makes in order a Leach Amendment printed in the Record for 40 minutes; waives all points of order against amendment.	2R
H.R. 4193	Interior Appropriations for FY99	H. Res. 504	Open; waives section 306 & 401 of Budget Act against consideration; self—executes amendments in part 1 of Rules' report; waives clause 2 & 6 against specified portions of the rule; makes in order amendments printed in part 2 of the Rules' report; waives all points of order against the amendments; waives clause 2(e), Rule XXI.	4R, 1 bipartisan
H.R. 4276	Commerce, Justice, State Appropriations for FY99	H. Res. 508	Open; waives clause 2(1)(6), Rule XI, clause 7, Rule XXI, section 401(a) of Budget Act against consideration; waives clause 2 & 6, Rule XXI; makes in order amendments in Rules' report; waives all points of order against the amendments.	1D, 2R

H.R. 4250 NR	Patient Protection Act	H. Res. 509	Restrictive; self executes a managers amendment in the Rules' report; makes in order a substitute amendment printed in the Record.	1R, 1 bipartisan
H.R. 4328	Transportation Appropriations for FY99	H. Res. 510	Open; waives clause 7, Rule XXI and section 401(a) of the Budget Act against consideration; self executes amendments in Rules' report; waives clause 6 & 2, Rule XXI against specified provisions of the bill.	1R
H.R. 3736	Workforce Improvement & Protection Act of 1998.	H. Res. 513	Restrictive; makes in order substitute #1 printed in Congressional Record; waives all points of order against consideration; makes in order the substitute amendments printed in part 2 of the Rules' report without intervention of a point of order (rule amended on Floor to make in order new substitute #3 in Record).	1R, 1D
H.R. 3892	English Language Fluency Act	H. Res. 516	Restrictive; makes in order Education Committee substitute; 3-hour time cap on amendments; first makes in order managers amendment #1 in Record-debatable for 10 minutes if adopted bill be base text, second makes in order amendment #2 in Record-debatable for 30 minutes; after 3 hours expires only amendments printed in the Record may be considered for 10 minutes each.	2R
H.R. 4380	District of Columbia Appropriations for FY99	H. Res. 517	Open; waives clause 7, Rule XXI, Section 360 & 401(a) of Budget Act against consideration; waives clause 2 & 6, Rule XXI against specified portions of the rule; makes in order amendments in Rules' report and waives all points of order against amendments.	4R
H.R. 2863	Migratory Bird Reform Act of 1998	H. Res. 521	Open; makes in order Resources substitute which shall be considered as read ..	N/A
H.R. 2538	Guadalupe-Hidalgo Treaty Land Claims Act of 1998.	H. Res. 522	Open; waives section 303(a) of Budget Act; makes in order Resources substitute as modified (by self-executing provision) and considers it as read;	N/A
H.R. 4006	Lethal Drug Abuse Prevention Act of 1998	H. Res. 535	Restrictive; makes in order Judiciary substitute which shall be considered as read; provides a three hour time cap on the amendment process.	N/A
H.R. 4300 N/R	Western Hemisphere Drug Elimination Act	H. Res. 537	Restrictive; makes in order substitute #1 printed in the Congressional Record which shall be considered as read; provides a three hour time cap on the amendment process; waives clause 7, Rule XVI against substitute.	N/A
H.R. 4550 N/R	The Drug Demand Reduction Act of 1998	H. Res. 538	Restrictive; makes in order amendment in Rules' Report to be considered first and if adopted will become part of base text; waives all points of order against the amendment; provides a three hour time cap on the amendment process.	1R
H.R. 4569	The Foreign Operations, Export Financing, and Related Programs Appropriations Bill, 1999.	H. Res. 542	Restrictive; waives clause 1(b), Rule X, clause 2(i)(6), Rule XI, & clause 7, Rule XXI against consideration; provides for a five hour time cap on all amendments; the bill shall be considered as read through page 141, line 18; waives clause 2 & 6, Rule XXI against provisions in the bill; makes in order only pro forma amendments for debate; amendments preprinted in the Congressional Record & amendments printed in the Rules' report; waives all points of order against amendments in the report.	4R, 1D
H.J.Res. 128	Making Continuing Appropriations FY99	H. Res. 541	Closed	

FLOOR PROCEDURE IN THE 105TH CONGRESS; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

Bill No.	Title	Resolution No.	Process used for floor consideration—	Amendments in order
H.R. 3248	The Dollars to the Classroom Act	H. Res. 543	Restrictive; makes in order Education Committee substitute which shall be considered as read; waives clause 7, Rule XVI against substitute; makes in order only amendments printed in the Rules' report.	2D
H.R. 4618	Emergency Agriculture Assistance	H. Res. 551	Closed	
H.R. 4578	Protect Social Security Account	H. Res. 552	Restrictive; makes in order Ways & Means substitute; provides for consideration in the House without intervention of any point of order; provides that the bill be considered as read; makes in order the amendment #1 printed in the Congressional Record by Rangel.	1D
H.R. 4579	Taxpayer Relief Act of 1998		Restrictive; provides for consideration in the House without intervention of any point of order; makes in order Ways & Means substitute as modified by the self-executing provision in the Rules' report; makes in order the amendment #1 printed in the Congressional Record by Rangel.	1D
H.R. 2621	Reciprocal Trade Agreement Authorities Act	H. Res. 553	Closed; two hours general debate; makes in order Ways & Means substitute as modified by the self-executing provision in the Rules' report; waives all points of order against bill.	NA
H.R. 3789	Class Action Jurisdiction Act of 1998	H. Res. 560	Open; makes in order Judiciary substitute read by section	NA
H.R. 4274	Labor/HHS/Education Appropriations For FY99	H. Res. 564	Open; 90 minutes general debate; waives clauses 2 & 6, Rule XXI against specified provisions in the bill; makes in order amendments in the Rules' report and waives all points of order against amendments.	3R
H.R. 4570	Omnibus National Parks and Public Lands Act of 1998.	H. Res. 573	Restrictive; makes in order only the following; manager's (Hansen) amendment #1 and Miller (CA) amendment #2 printed in Congressional Record; waives all points of order against manager's amendment.	1R, 1D
H.R. 4259	The Haskell Indian Nations University & Southeastern Indian Polytechnic Institute Administrative Systems Act of 1998.	H. Res. 576	Open; waives all points of order against consideration of the bill; bill to be read by section.	NA
H.R. 4761	The Uruguay Round Agreements Compliance Act	H. Res. 588	Closed; consideration in the House without intervention of any point of order	NA
S. 2133	Preservation of the Route 66 Corridor	H. Res. 604	Closed; consideration in the House without intervention of any point of order	NA
S. 1132	Bandelier National Monument		Closed; consideration in the House without intervention of any point of order	NA
One rule for two measures	Administrative Improvement & Watershed Protection Act of 1998.			

H.R. 4328 Omnibus Spending bill for FY99 (folded into the H. Res. 605 Closed; waives all points of order against the conference report and against its NA
This rule is really for the FY99 Transportation Appropriations Conference Report). consideration; provides that the conference will be considered as read.

First Session: % of rules restrictive; % of rules open.
* NR indicates that the bill made in order was not reported by any committee.
* PQ indicates that the previous question was ordered on the resolution.
* This chart does not include conference reports or generic procedural bills (i.e. waiving 2/3 rds. providing for suspension days)
** This conference report was included in the statistics because it was not a traditional conference report but a vehicle for a massive omnibus appropriations/end of year bill
In the first session of the 105th Congress:
77 rules (includes multiple bills in one rule, excludes conference reports & general procedural bills)
21 closed—27%
30 restrictive—39%
26 open—34%
In the second session of the 105th Congress:
86 rules (includes multiple bills in one rule, excludes conference reports & general procedural bills)
17 closed—20%
37 restrictive—43%
32 open—37%
Both sessions of the 105th Congress:
163 rules (includes multiple bills in one rule, excludes conference reports & general procedural bills)
38 closed—23%
67 restrictive—41%
58 open—36%

Granting special staff deposition authority for certain committee investigations

We are very concerned over the Republican majority's continuing and increasing practice of granting special subpoena power and staff deposition authority to committees conducting investigations. As we have stated in our minority views on the three (H. Res. 167, H. Res. 476, H. Res. 507) occasions that such authority has been granted, we see no compelling need to deviate from existing House rules. Current procedures afford committees more than sufficient opportunities to subpoena and depose witnesses. Current rules require that at least one Member of the investigating committee be present during any deposition. Under the special rule authority granted by the Rules Committee, staff members are allowed to take depositions without any Member present. These depositions are taken behind closed doors with non-elected individuals allowed to ask virtually any question they deem relevant. Those being questioned have no guarantee of protection by an overzealous staffer. They may have an attorney present, but their counsel may not object to or otherwise stop an unfair or irrelevant line of questioning. Refusal to answer, no matter how offensive or inappropriate the question, can lead to a contempt citation against the witness. We feel very strongly that this practice, which has become all too frequent in this and the 104th Congress, should be used only very sparingly, only when absolutely necessary. We do not believe it has been necessary in any of these instances.

Repealing subpoenaed witnesses rights

We deeply opposed H. Res. 301 which repealed clause 3(f)(2) of Rule XI which provided that "No witness served with a subpoena by the committee shall be required against his or her will to be photographed at any hearing or to give evidence or testimony while the broadcasting of that hearing by radio or television * * *". This provision was virtually the only guaranteed individual protection given to witnesses under House rules. H. Res. 301 completely repealed this critical safety valve that was available to protect subpoenaed witnesses. This rule was initially adopted as a response to the disgraceful treatment of witnesses in the House during the infamous McCarthy era. Committees (and in many instances unilaterally the Chair of the committee) have the power to subpoena almost any individual in this nation if it is believed that he or she has information pertinent to an investigation of the committee. They must appear or face contempt. During the hearing, members of the committee have unchecked power to ask those individuals virtually anything they wish, no matter how inappropriate, no matter how damaging, no matter how incriminating. It would seem fair and reasonable that those subjected to such scrutiny should be afforded the opportunity to stop the broadcast of their testimony. Unfortunately, the Republican majority did not share our views on this most basic right and chose to repeal the provision.

JOE MOAKLEY.
MARTIN FROST.
TONY P. HALL.
LOUISE M. SLAUGHTER.

