

# Recreation Fee Site Business Plan

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Bureau of Land Management

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**Deadline Falls - North Umpqua Wild and Scenic River Corridor**

**Signatory Page**

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# 1. Introduction

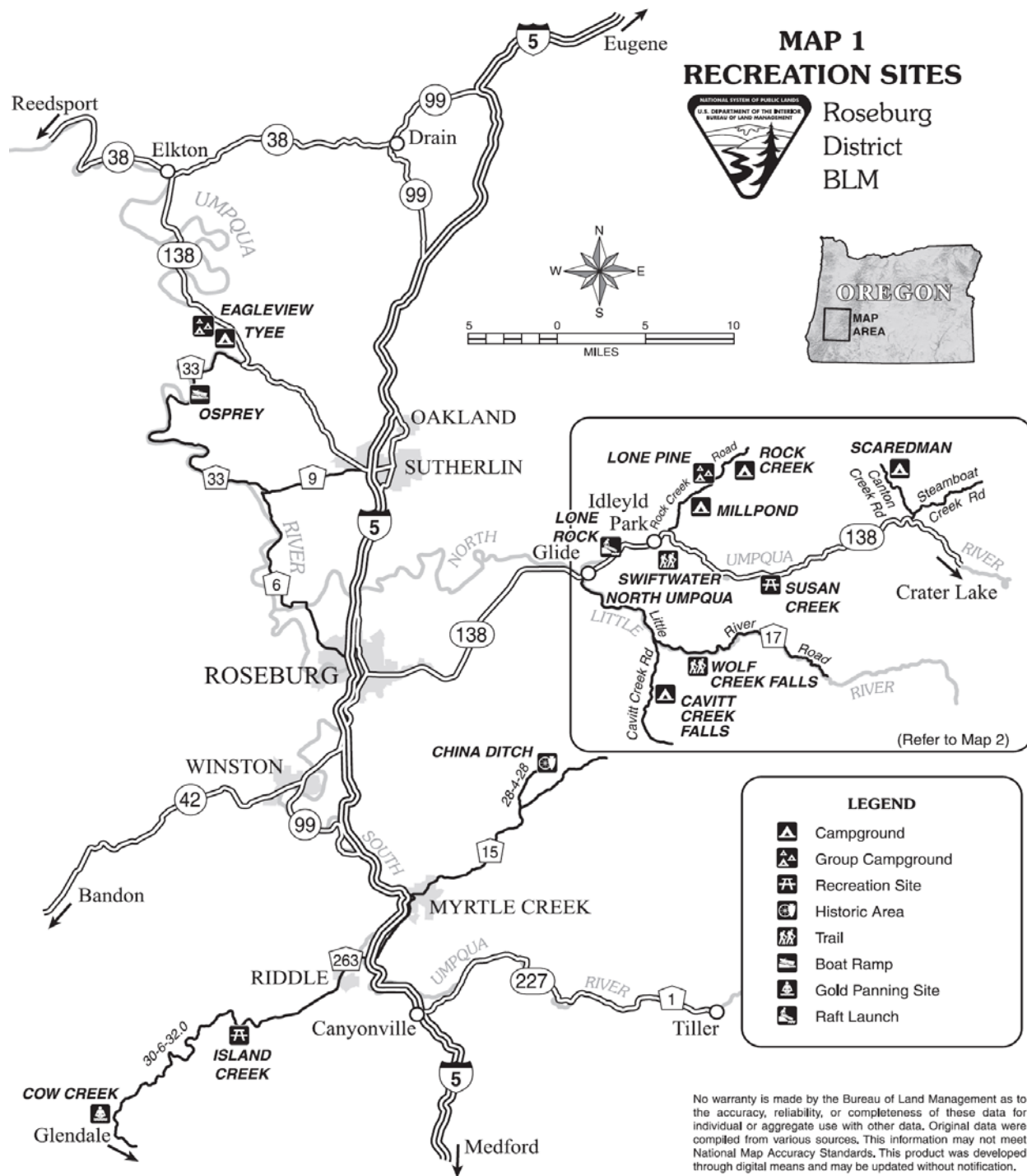
## a. Fees and Business Plan Requirement

This business plan has been prepared to meet the criteria defined in the “Federal Lands Recreation Enhancement Act, 2004” (FLREA). The Bureau of Land Management originally began collecting recreation fees for the use of public lands under the authority of the “Federal Land Policy and Management Act, 1976” (FLPMA). FLREA provides the BLM current authority to establish, modify, charge and collect recreation fees at Federal recreational lands and waters. The Act authorizes BLM to locally retain collected recreation fees and outlines how revenues may be used for such things as facility repair, maintenance and enhancement, interpretation, visitor information, services and needs assessments, signage, law enforcement directly related to public use and recreation, and operating or capital costs associated with the Recreation and Visitor Services program.

Under FLREA, an expanded amenity fee may be charged for the use of certain facilities or service, in this case developed campgrounds that provide at least a majority of the following: tent or trailer spaces, picnic tables, drinking water, access roads, the collection of the fee by an employee or agent of the Federal land management agency, reasonable visitor protection, refuse containers, toilet facilities and/or simple devices for containing a campfire. Also included as an expanded amenity fee pertaining to the Roseburg District, is the rental of group day use facilities, in this case pavilions. The use of certain campgrounds and pavilions is managed through the Recreation Use Permit program, via Recreation.gov under the recreation One-Stop program.

BLM Manual 2930-1, Recreation Permits and Fees (Rel. 2-300, Dated November 17, 2014), requires that each recreation fee program have an approved business plan which thoroughly discusses fees and explains how fees are consistent with the criteria set forth in FLREA. Business plans are to assist management in determining the appropriateness and level of fees, the cost of administering a fee program, the expected benefits to be derived for the public and to provide a structured communication and marketing plan. The primary purpose of the plan is to serve as public notification of the objectives for use of recreation fee revenues and to provide the public an opportunity to comment on these objectives. In the Roseburg District, campground and special recreation permit revenues are deposited in the Roseburg District recreation fee account (WBS LVRDOR130000).

This business plan will specifically cover a description of fee sites, including individual campgrounds, group campgrounds and pavilion rentals, the proposed changes in fees to these sites, the addition of a campground to the fee system, associated operating costs, financial analysis, and the impacts of a fee change. The data used to analyze and prepare this business plan was obtained through internal BLM tracking and accounting mechanisms such as the Recreation Management Information System (RMIS), Collections and Billings Systems (CBS), Federal Business Management System (FBMS), and other locally generated recreation and visitor use tracking spreadsheets. For more detailed information, contact the BLM - Roseburg District. Some data contained in these systems may be subject to Privacy Act requirements.



## 2. Background

### a. Area Description

The Bureau of Land Management, Roseburg District is located almost entirely within Douglas County, Oregon and is represented by the Fourth Congressional District of Oregon. Located primarily in the Umpqua River Valley, Oregon Coast Range, and the Cascade Mountain foothills, the Roseburg District has a total of seven recreation sites where fees have been collected since 1991. Five of the recreation fee areas are found in the Cascade Mountain foothills: Susan Creek Campground, Lone Pine Group Campground, Millpond Campground, Rock Creek Campground, and Cavitt Creek Falls Campground. The other two recreation fee sites are located along the main stem Umpqua River to the northwest of Roseburg, Eagleview Group Campground and Tyee Campground. One recreation site, Scaredman Campground, is 'fee-free' for overnight camping located in the Cascade Mountain foothills but has been closed due to budget constraints since 2013. See Appendix A for specific details for all Roseburg BLM fee campground and pavilion facilities.



**Kayaking the North Umpqua Wild and Scenic River**

Beautiful scenery covers Douglas County with over 50% of the county under federal ownership. Old-growth forests, rivers and waterfalls, mountains, and oak covered hills are in abundance. The Umpqua National Forest and the Cascade Mountains border the Roseburg District to the east while the Pacific Ocean and the rugged Oregon Coast lie less than 40 miles to the west of the District boundary. The District contains some of the most visited areas in the county including the Rogue-Umpqua National Scenic Byway, the North Umpqua Wild and Scenic River, the Cow

Creek Backcountry Byway, and the Umpqua River Scenic Byway. Oregon State Highway 138 runs along the North Umpqua Wild and Scenic River and serves as a gateway into to the north entrance of Crater Lake National Park. The North Umpqua, known for its clear, cold, emerald-green waters, is a Class III whitewater river and is enjoyed by local and regional visitors. The river is also a renowned ‘fly-fishing only’ river with people coming from all over the world to catch the elusive North Umpqua steelhead. The National Recreation Trail, North Umpqua Trail (NUT) is a 79-mile long, non-motorized trail that begins at the BLM managed Swiftwater trailhead. Paralleling the North Umpqua, the NUT eventually connects to the Pacific Crest Trail high up in the Cascades. The NUT is also an International Mountain Biking Association ‘Epic Ride’, one of only 28 in the entire world.

### **b. Visitor Demographics**

Douglas County, Oregon has an estimated population of 107,000 (2014). The largest city in Douglas County is Roseburg, with an estimated population of 22,000 (2014). The median household income in Douglas County is \$40,524 (2009-2013) with almost 19% of the population living below the poverty level. The median age for the county is for 41 with 51% of the county population being female. Douglas County is racially composed of 93% Caucasians, 5% Latinos and 2% other.

While Douglas County residents make up a majority of the visitors to District fee sites, there are people that travel from all over the region, state, country and world to visit Douglas County and its abundance of natural resources and beauty. There are people that traditionally come back to the same sites year after year and have for decades. The United States Department of Agriculture recently released a study that named Douglas County as being in the top 1% of counties in the nation and first overall in Oregon in terms of natural amenities. With a burgeoning wine industry, easy access to public lands, the nearby mountains and Oregon coast, visitors to Douglas County contributed an estimated \$230 million to the local economy in 2014<sup>1</sup>.

During the summer of 2013, Susan Creek Campground was selected to take part in a visitor survey conducted by the University of Idaho to comply with the Government Performance and Results Act (GPRA). The survey was developed to measure the sites performance related to BLM goals of providing for a quality recreation experience and to provide for and receive fair value in recreation. Visitor demographics, age, and gender were some components of the survey. While the survey was only conducted at Susan Creek, it is realistic to apply the same findings for all District campgrounds though a larger margin of error would apply. The survey found that 73% of visitors were 18 years old and over with 45% being between 18 and 40. Seven percent were teenagers (13-17) and 20% were children under 13. Fifty-five percent of visitors were male and 45% were female.

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<sup>1</sup> Oregon Tourism Commission



## **c. Recreation Site Descriptions**

### **i. Susan Creek Campground**

Considered by many to be the nicest campground in the entire BLM system, Susan Creek is located 30 miles east of Roseburg on the Rogue-Umpqua National Scenic Byway and along the banks of the North Umpqua Wild and Scenic River, and is also the District's most popular campground. There are 16 first-come, first served, individual campsites and 13 reservable campsites at Susan Creek. Reservations are handled through recreation.gov with these 13 reservable sites available May 15 – September 15. 2015 was the first year certain sites were available to reserve and the response from the public was overwhelmingly positive. 379 reservations were made through the recreation.gov system in 2015 accounting for almost 20% of all visits, a number that is sure to increase as word spreads. The estimated occupancy rate during the peak summer months is 90% with an estimated occupancy rate of 50% for April and May and 60% in October. The overnight fee is currently \$14/site with roughly 15% of the clientele paying half price (Senior or Access Pass). The extra vehicle fee is \$4.

Expanded amenities provided at Susan Creek are tent spaces, picnic tables, flush restrooms, drinking water, trash receptacles, campfire rings, shower facility, and on-site campground hosts. Fees are collected from the iron ranger twice per week by BLM seasonal staff. Most sites are disabled accessible. Several trails with river overlooks, a Watchable Wildlife overlook site, horseshoe pits and a mini-amphitheater where volunteers present 'ranger' talks on weekend evenings throughout the summer are provided at Susan Creek.



**Susan Creek Campground Amphitheater**

**Table 1 – Susan Creek Campground Use and Revenue Figures**

<b>Fiscal Year</b>	<b>Recreation Use Permits Issued (RUPS)</b>	<b>Total Visits</b>	<b>Revenue Generated</b>
2011	1,868	11,275	\$41,403
2012	1,748	10,990	\$36,464
2013	1,870	11,606	\$35,819
2014	1,756	11,711	\$39,334
2015	1,992	11,884	\$46,569

The GPRA survey of 2013 showed that 96% of site visitors were satisfied overall with having appropriate facilities, services and recreational opportunities. Fifty percent of the respondents strongly agreed and 38% agreed that the value of the recreation opportunity was at least equal to the fee asked to pay. However in another question asked, only 4% of respondents felt that the fee charged was too low even though 78% felt that Susan Creek was a great value for the recreational opportunity they were receiving.



**Typical campsite at Susan Creek Campground**

**ii. Millpond Campground & Day-Use Pavilion**

Located along Rock Creek, a major salmon and steelhead spawning tributary of the North Umpqua, this area provides a quaint camping experience. Millpond is next to the Lone Pine group campground at the site of the old Rock Creek Sawmill which was in operation from 1941 – 1956. Having twelve first-come, first served sites, Millpond is open from mid-May through

late-September. Campground occupancy is roughly 75% during the peak summer months and 50% during the months May and September. Expanded amenities include tent sites, picnic tables, drinking water, trash receptacles, a flush restroom and vault toilet facilities, weekly fee collection by BLM employees, fire rings and campground hosts. The camping fee at is \$10/night with roughly 15% of the clientele paying half price (Senior or Access Pass). The extra vehicle fee is \$4.

Adjacent to the campground is the Millpond day-use pavilion which can accommodate up to 200 people. A reservation allows for exclusive use of the pavilion and the surrounding area. The Millpond pavilion has 16 picnic tables, large grill, fireplace, hot water and a sink, serving counter and electrical outlets for guests. The pavilion is reservable through [recreation.gov](http://recreation.gov) and in 2015 was reserved for 33 days. The cost for reserving the pavilion is \$110 plus a refundable cleaning/security deposit of \$250. There is no fee for groups of less than 25 people to use the pavilion, provided that it's not reserved at that time.



**Typical Campsite at Millpond Campground**

The Millpond campground and day-use pavilion area offers a wide variety of recreational experiences. The 1-mile long, disabled accessible Sawmill Trail begins here. This easy walk has interpretive signs that depict life of the old Rock Creek Sawmill that was at this location. There is a large, grassy ball-field, horseshoe pits, playground equipment, and easy access to Rock Creek for water play and salmon viewing.



**Millpond Pavilion with rock fireplace, counter space, sinks, large grills and numerous picnic tables**

**Table 2 – Millpond Campground and Day-Use Pavilion Use and Revenue Figures**

<b>Fiscal Year</b>	<b>Recreation Use Permits Issued (RUPS)</b>	<b>Total Visits</b>	<b>Campground Revenue</b>	<b>Pavilion Revenue</b>	<b>Total Revenue</b>
2011	356	8,890	\$5,422	\$4,837	\$10,259
2012	374	9,191	\$7,421	\$3,828	\$11,249
2013	424	9,412	\$6,392	\$5,886	\$12,278
2014	382	9,602	\$7,675	\$4,343	\$12,018
2015	340	10,375	\$6,313	\$4,883	\$11,196

**iii. Rock Creek Campground & Day-Use Pavilion**

One mile north of Millpond Campground, lies Rock Creek campground and day-use pavilion. Nestled amongst old growth firs and maples and situated along the banks of Rock Creek, this campground is a favorite of locals and those looking for a quieter setting. The campground offers 16 first-come, first-served campsites, 7 which are located right along the banks of Rock Creek. The campground is open from late-May through late-September. The campground occupancy rate is roughly 65% during the peak summer months and 40% during the months of May and September. Most campsites have a feeling of privacy due to the lush vegetation and spacing that separates them. Expanded amenities at Rock Creek include tent sites, picnic tables, drinking water, trash receptacles, vault toilet facilities, weekly fee collection by BLM employees, fire rings and campground hosts. The camping fee at is \$10/night with roughly 15% of the clientele paying half price (Senior or Access Pass). The extra vehicle fee is \$4.



**Typical Campsite at Rock Creek Campground**

Adjacent to the campground is the Rock Creek day-use area and pavilion which can accommodate up to 50 people. Picnic tables, a sink, serving counter, large grill and electrical outlets are provided for guests. The pavilion is reservable through [recreation.gov](https://www.recreation.gov) and in 2015 was reserved for 4 days. The cost for reserving the pavilion is \$50 plus a refundable cleaning/security deposit of \$50. Upon making the reservation, the customer must check a box that says they understand the rules and regulations in order to receive their deposit back. There is no fee for groups of less than 25 people to use the pavilion, provided that it's not reserved at that time.



**Rock Creek Pavilion**

The Rock Creek campground and day-use pavilion area offers a wide variety of recreational experiences. A .75-mile long trail meanders along Rock Creek providing for fish and wildlife viewing opportunities. A volleyball court and horseshoe pits allow for family fun as well as easy access to Rock Creek for water play.

**Table 3 – Rock Creek Campground and Day-Use Pavilion Use and Revenue Figures**

<b>Fiscal Year</b>	<b>Recreation Use Permits Issued (RUPS)</b>	<b>Total Visits</b>	<b>Campground Revenue</b>	<b>Pavilion Revenue</b>	<b>Total Revenue</b>
2011	400	4,880	\$8,005	\$237	\$8,242
2012	334	4,640	\$7,189	\$464	\$7,653
2013	399	4,949	\$7,092	\$179	\$7,271
2014	411	5,091	\$7,632	\$410	\$8,042
2015	362	4,528	\$6,131	\$758	\$6,889

**iv. Cavitt Creek Falls Campground**

This campground is a unique site compared to the rest of the District’s campgrounds. Located along the banks of Cavitt Creek, a tributary of Little River, having 10 first-come, first served sites and an attractive day-use area that provides a great swimming hole under the 10-foot tall Cavitt Creek Falls. This site mostly attracts locals, but has the potential to reach a wider group of people through recognition. Cavitt Creek is open from late-May through late-September. The campground occupancy rate is roughly 65% through the peak summer months and around 33% during the months of May and September. Expanded amenities at Cavitt Creek include tent sites, picnic tables, drinking water, trash receptacles, vault toilet facilities, weekly fee collection by BLM employees, fire rings and campground hosts. The camping fee at is \$8/night with roughly 15% of the clientele paying half price (Senior or Access Pass). The extra vehicle fee is \$4.



**Typical campsite at Cavitt Creek Falls Campground**

When the weather turns hot, the day-use area at Cavitt Creek has a very popular swimming area. It is not uncommon to have over 100 visitors per day to the day-use area during the summer. Easy access to Cavitt Creek allows for good water play opportunities and fishing for trout is also very popular. Depending on the season, salmon and steelhead can be observed jumping the falls on the way to their spawning grounds.

**Table 4 – Cavitt Creek Falls Campground Use and Revenue Figures**

<b>Fiscal Year</b>	<b>Recreation Use Permits Issued (RUPS)</b>	<b>Total Visits</b>	<b>Revenue Generated</b>
2011	347	4,710	\$4,488
2012	311	4,940	\$3,814
2013	330	5,035	\$4,066
2014	334	5,156	\$4,452
2015	342	4,573	\$4,779



**Cavitt Creek Falls and Day-Use Area**

#### **v. Scaredman Campground**

Scaredman is a nine site, first-come first-served, back-country campground along the banks of Canton Creek, a tributary of Steamboat Creek. Located on Canton Creek Road, the campground is 40 miles east of Roseburg and 4 miles off of the Rogue-Umpqua National Scenic Byway (Highway 138). Scaredman has historically been a ‘fee-free’ campground but due to a lack of funding has been closed since 2013. The day-use area remained open since there was no way to

restrict access. The backcountry setting is unique to the District, contributing to its popularity. Expanded amenities previously provided at Scaredman include tent sites, drinking water, vault toilets, refuse containers, fire rings, and a campground host. Across the road from the campground is a small day-use area that is along the banks of Canton Creek. The typical camping season at Scaredman is late-May through mid-October.

Visitors to Scaredman and the Canton Creek area enjoy numerous swimming holes, accessed by a number of pullouts along the road. Fly fishing is available 4-miles away on the North Umpqua River. Because of its location, it’s also popular with hunters in the fall. Similar to Cavitt Creek campground, this site has historically been used mostly by locals.



Typical campsite at Scaredman Campground

Table 5 – Scaredman Campground Visitor Use Figures

Fiscal Year	Total Visits
2010	4,035
2011	3,899
2012	3,770
*2013	505
*2014	420
*2015	375

\*Campground closed; day-use area open





**Canton Creek and the Scaredman Day-Use Area**

#### **vi. Lone Pine Group Campground**

One of two group campgrounds on the District, Lone Pine is located across Rock Creek Road from Millpond Campground. Lone Pine allows groups exclusive use of the campground and contains 11 sites and a pavilion. Expanded amenities include designated tent sites, picnic tables, drinking water, trash receptacles, vault toilet facilities, weekly fee collection by BLM employees, fire rings and campground hosts. The campground is open from mid-May through late-September. Lone Pine is reservable through recreation.gov for a fee of \$130/night plus a refundable cleaning/security deposit of \$200. Discount passes are not accepted. Upon making the reservation, the customer must check a box that says they understand the rules and regulations in order to receive their deposit back.

Lone Pine has become very popular over the years to a variety of different users. In 2015, it was reserved 73 out of a possible 117 days for an occupancy rate of 63%. Weddings, company functions, church gatherings and family reunions are just some of the different groups utilizing Lone Pine. The same groups are returning year after year with reservations frequently being made one year in advance. Lone Pine attracts mainly locals but groups from as far away as Portland and Bend use the campground on a reoccurring annual basis.



**Typical campsite at Lone Pine Group Campground**

Not only are visitors drawn to Lone Pine due to the exclusivity of having a campground and pavilion to themselves, but they are also drawn to the beautiful forest setting and many recreational opportunities the area has to offer. The group area at Lone Pine has many picnic tables and large fire ring for group functions. The pavilion also has picnic tables as well as a large grill, countertops, electricity, running water and a sink. There is also a volleyball court and horseshoe pits on-site as well as the Sawmill Trail and Rock Creek adjacent to the campground.

**Table 6 – Lone Pine Group Campground Use and Revenue Figures**

<b>Fiscal Year</b>	<b>Recreation Use Permits Issued (RUPS)</b>	<b>Number of Nights Reserved</b>	<b>Total Visits</b>	<b>Revenue Generated</b>
2011	13	52	3,650	\$4,000
2012	14	57	3,880	\$5,916
2013	16	66	3,777	\$6,587
2014	18	69	3,966	\$8,332
2015	23	73	4,023	\$9,579



**Pavilion at Lone Pine Group Campground**

**vii. Eagleview Group Campground**

The second of two group campgrounds on the District, Eagleview is located on Bullock Road, 1 mile downriver from Tyee Campground and along the banks of the main stem Umpqua River. Eagleview allows groups exclusive use of the campground and contains 10 sites and a pavilion. Similar to Tyee, the vegetation is much different here compared to other District campgrounds in that the Oregon myrtlewood dominates giving the campground a distinct sweet smell to it. Expanded amenities include tent sites, picnic tables, drinking water, trash receptacles, vault toilet facilities, weekly fee collection by BLM employees, fire rings and campground hosts. The campground is open from mid-May through late-September. Eagleview is reservable through [recreation.gov](https://www.recreation.gov) for a fee of \$130/night plus a refundable cleaning/security deposit of \$200. Discount passes are not accepted. Upon making the reservation, the customer must check a box that says they understand the rules and regulations in order to receive their deposit back.



**Typical Campsite at Eagleview Group Campground**

Similar to Lone Pine, Eagleview is popular for weddings, company functions, church gatherings and family reunions. In 2015, it was reserved 90 out of a possible 117 days for an occupancy rate of 77%. The same groups are returning year after year with reservations frequently being made one year in advance. Eagleview attracts mainly locals but groups from as far away as Portland use the campground on a yearly basis. Not only are visitors drawn to Eagleview due to the exclusivity of having a campground and pavilion to themselves, but they are also drawn to the many recreational opportunities the area has to offer. The Umpqua River is adjacent to Eagleview providing lots of opportunities for salmon, steelhead and bass fishing as well as water play activities.

The group area at Eagleview has many picnic tables and large fire ring for group functions. The pavilion also has picnic tables as well as a large grill, countertops, electricity, running water and a sink. There is also horseshoe pits and a large grassy field where many different types of outdoor activities occur.

**Table 7 – Eagleview Group Campground Use and Revenue Figures**

<b>Fiscal Year</b>	<b>Recreation Use Permits Issued (RUPS)</b>	<b>Number of Nights Reserved</b>	<b>Total Visits</b>	<b>Revenue Generated</b>
2011	15	66	4,740	\$8,230
2012	19	74	4,810	\$9,312
2013	20	79	4,785	\$6,164
2014	21	83	4,928	\$8,060
2015	26	90	4,867	\$11,077



**Pavilion at Eagleview Group Campground**

### **viii. Tyee Campground & Day-Use Pavilion**

Located on Bullock Road, one mile upriver from Eagleview Group Campground, is the District's second most popular overnight campground. Tyee is the only campground on the Umpqua River State Scenic Byway (Highway 138 ) between Roseburg and the Oregon Coast so visitors come to Tyee from all over the region including many out of state visitors. Similar to Eagleview, the vegetation is much different here compared to other District campgrounds in that the Oregon myrtlewood dominates giving the campground a distinct sweet smell to it. The campground and day-use area is adjacent to the main stem Umpqua River with great views of the river from a number of campsites and day-use pavilion. Tyee has 15 first-come, first served campsites and is open year round; though sites 11-15 and the pavilion are closed from late-October through mid-April. The campground occupancy rate is very low in the winter, roughly 80% during the peak summer months and 40% in the shoulder seasons of April and October.

Expanded amenities at Tyee include tent sites, picnic tables, drinking water, trash receptacles, vault toilet facilities, weekly fee collection by BLM employees, fire rings and campground hosts. The camping fee is \$10/night with roughly one-third of the clientele paying half price (Senior or Access Pass). The extra vehicle fee is \$4. For a \$6 donation, visitors may receive a 1.5 cubic foot bundle of firewood.



**Typical Campsite at Tyee Campground**

In the center of the campground is the day-use area and pavilion. The pavilion can accommodate up to 50 people and is reservable through [recreation.gov](http://recreation.gov). Picnic tables, a sink, serving counter, electrical outlets and a large grill are provided to guests. In 2015, the pavilion was reserved for 8 days with a fee of \$50 plus a refundable cleaning/security deposit of \$50. Upon making the reservation, the customer must check a box that says they understand the rules and regulations in

order to receive their deposit back. There is no fee for groups of less than 25 people to use the pavilion, provided that it's not reserved at that time.

Recreational opportunities in and around the Tye area are numerous. The main stem Umpqua River is the main attraction with many different types of water play activities close by. During the winter months, the Tye area has a well know winter Steelhead hole with good angler success. Horseshoe pits are also available.

**Table 8 – Tye Campground and Day-Use Pavilion Use and Revenue Figures**

<b>Fiscal Year</b>	<b>Recreation Use Permits Issued (RUPS)</b>	<b>Total Visits</b>	<b>Campground Revenue</b>	<b>Pavilion Revenue</b>	<b>Total Revenue</b>
<b>2011</b>	718	9,050	\$12,636	\$255	\$12,891
<b>2012</b>	764	8,925	\$12,053	\$684	\$12,737
<b>2013</b>	751	9,110	\$13,015	\$11	\$13,026
<b>2014</b>	754	9,383	\$13,200	\$170	\$13,370
<b>2015</b>	765	9,509	\$14,991	\$356	\$15,347



**‘Ruppel’ Pavilion at Tye Campground – named after a long-time Tye Campground host**

#### **d. Operating Costs**

The Roseburg District currently expends substantial resources in managing visitor use at developed recreation sites. The current system of overnight campgrounds, day-use areas, pavilions, restrooms and trails all require considerable levels of visitor contact, signage, interpretive opportunities, trash pick-up and maintenance. Management resources available include three full-time, outdoor recreation planners, a seasonal park ranger, three full-time recreation maintenance workers and a seasonal maintenance worker. In addition, a large campground host program and law enforcement staff is required to maintain a presentable and safe experience for recreationists.

Direct costs for recreation management of the District include BLM and volunteer campground host labor, services such as restroom pumping, garbage collection, firewood, hazard tree contract, potable water testing, county and state permits, vehicles, law enforcement, signage, maintenance materials and supplies, brochures, interpretive materials and other incidentals. A small fleet of vehicles are needed to conduct patrols and service recreation sites. Included in this are five passenger/utility trucks, a one-yard dump truck, and a backhoe. Additionally, a handful of trailers to transport equipment such as lawn mowers, pressure washers and golf carts for the hosts are required.

Labor is the most expensive direct cost. Three full-time outdoor recreation planners are tasked with managing all aspects of recreation across the District of which a significant amount of time is spent in managing recreation fee sites. Leading other staff, managing volunteer campground hosts, leading other staff, developing interpretive materials are among many of the duties associated with managing fee sites. A GS-05 or GS-06 seasonal park ranger that typically works from April – October is tasked with collecting and reconciling recreation fee collections among many other duties. Three full-time recreation maintenance workers are charged with most maintenance related tasks across the District. A seasonal maintenance worker who typically works from May – September is also hired to assist with the tremendous maintenance workload.

In 2015, 16 volunteer campground hosts were in place at every campground (except Scaredman) including two sets of hosts at Susan Creek, one at the North Bank Habitat Management Area, and one roving host who is on call should a host need extended time away from a campground. These volunteers are instrumental in helping keeping costs down by cleaning restrooms, mowing lawns, and attending to the needs of the public. Campground hosts alone donated over 14,500 hours of time to help achieve District recreation goals. Hosts are provided a payment of \$7.50/day, per couple for expenses and are reimbursed for the cost of getting fingerprinted for a background check and mileage for time spent driving for official BLM business.

Law enforcement is another labor component and is a critical piece in managing recreation sites across the District. Besides enforcing BLM regulations and policies, BLM law enforcement rangers' presence at recreation sites tends to put most of the public at ease. There are two BLM rangers that are partially funded through the recreation program to the tune of approximately six work-months per year.

A percentage of the overall recreation budget also funds engineering staff to work on deferred maintenance, facility upgrades and new projects as needed. On average, this equates to roughly two work-months per year. Work-months are also provided to the Swiftwater Resource Area field manager, GIS staff, dispatch, front desk, procurement/contracting and public affairs in support of the recreation program.

Unanticipated expenditures are the biggest unknown when it comes to operation costs. Water system failures, winter storm damage and a 50% increase in garbage collection are some recent examples where large amounts of recreation fee revenue has been used. Many aspects of the recreation program expenditures have been and are supported by appropriated funding.

**Table 9 – Recreation Fee Expenditure History**

<b>Fiscal Year</b>	<b>Labor</b>	<b>Operations</b>	<b>Total</b>
2011	\$127,576	\$75,799	\$203,375
2012	\$27,577	\$41,683	\$69,260
2013	\$65,624	\$19,856	\$85,480
2014	\$49,115	\$55,798	\$104,913
2015	\$51,607	\$54,044	\$105,650

Table 10 is a breakdown of all anticipated costs associated with operating all District recreation fee sites in FY'15. It was a typical year for expenditures though some years are higher than others due to unanticipated storm damage, system failures, vandalism, etc.

**Table 10 – Yearly Recreation Fee Site Expenditures**

<b>Expenditure</b>	<b>Cost (Approximate)</b>
Labor – Supervisory Outdoor Recreation Planner (2 work months)	\$16,000
Labor – Outdoor Recreation Planner (2 work months)	\$14,000
Labor – Outdoor Recreation Planner (6 work months)	\$34,000
Labor – Maintenance Supervisor (8 work months)	\$58,000

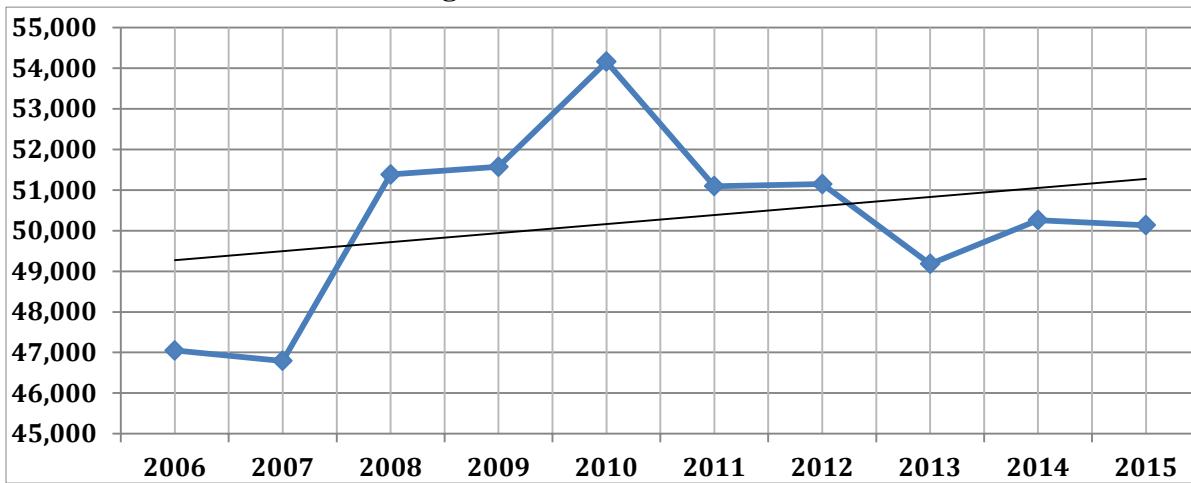


Labor – Maintenance Worker (8 work months)	\$52,000
Labor – Maintenance Worker (8 work months)	\$46,000
Labor –Seasonal Recreation Technician (4 work months)	\$14,000
Labor –Seasonal Maintenance Worker (4 work months)	\$12,000
Law Enforcement Support (4 months)	\$40,000
Campground Host Subsistence Payments	\$12,000
Services (garbage, restroom pumping, hazard trees, etc.)	\$40,000
Supplies and Materials	\$60,000
Vehicles	\$45,000
Miscellaneous	\$15,000
<b>Total</b>	<b>\$458,000</b>

**e. Recreation Use Fees and Revenues**

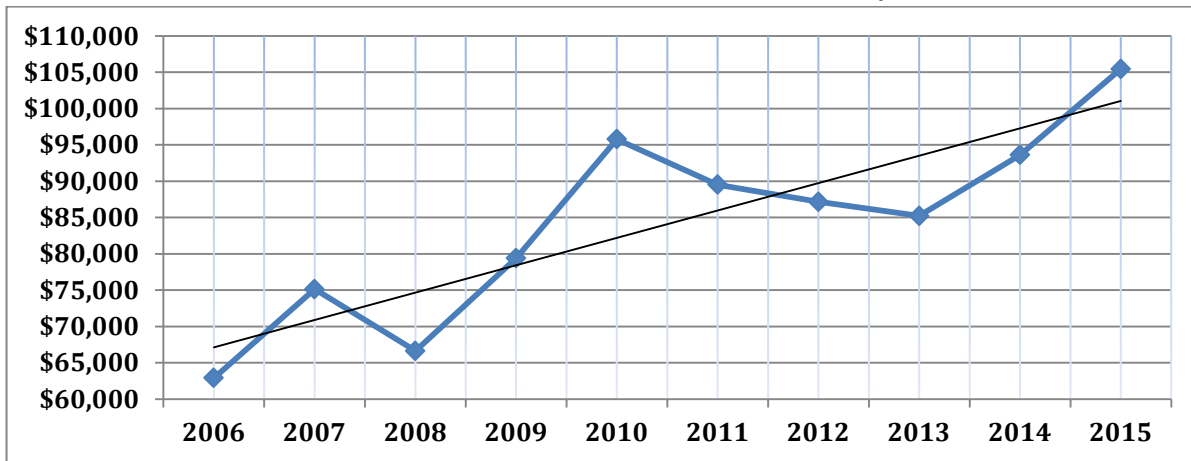
Since 2011, Roseburg has an estimated yearly average of 964,252 visitors to District lands. Of these, an estimated 243,021 visited a recreation fee site, an average of over 50,000 per year. Visitation trends are highly variable and influenced by a number of factors. The state of the economy, fuel prices, weather, river levels and forest fires are just a few of these factors. In 2015, a decrease of almost 9% of visitors to District lands was observed with a 1% decrease at recreation fee sites. A combination of hot temperatures, low water levels, local forest fires and poor air quality all contributed to this decrease. The trend over the last 10 years has fluctuated but overall, visitation to District recreation fee sites has shown only a slight increase.

**Chart 1 – Total Visits to Overnight Recreation Sites**



Recreation use fees have been collected at District overnight recreation sites and pavilions since 1991. Fee increases have occurred in 1996 and 2000 with the last increase coming in 2007. Though visitation to fee sites has only increased slightly over the last 10 years, revenue collected from fee sites from 2007 (year of last fee increase) has increased by 66%. Chart 2 illustrates total recreation fee revenues for the last 10 years. Special Recreation Permit income is not included in the chart.

**Chart 2 – Recreation Site Fee Revenue Collection History**



There are many reasonable explanations for the increase in revenue shown in Chart 2 even though fees were not increased during this time. The economy bottomed out in 2008 and has been improving ever since. Increased campground host presence and payment encouragement by the hosts have boosted revenues. Increased security measures with the iron ranger fee tubes have greatly cut down on the number of fee envelopes thefts. Eagleview and Lone Pine Group Campgrounds are becoming increasingly popular and the Millpond pavilion, which was completely rebuilt and doubled in size in 2009, has shown steady increases in the number of

reservations. Finally, in 2015, 12 of the 29 sites at Susan Creek became available to reserve. This action proved popular with visitors and it increased visibility of the site to the public that may have not otherwise known of the campground.

Comparing recreation fee revenue collection history (Chart 2) and recreation fee expenditure history (Table 9), shows that in the 5-year period from 2011 to 2015, the Roseburg District collected \$460,914 and expended \$568,678; a deficit of \$107,764. Due to flat, declining and variable annual budgets, the use of recreation fee revenues to cover costs are subject to the same year to year fluctuations. Recreation fee revenues are thus utilized more heavily in some years than in others. However, in general, recreation fee revenues are being used to cover a larger share of the expanded visitor services and experiences that the District is providing.

### 3. Fee Proposal

#### a. Summary of Fee Proposal

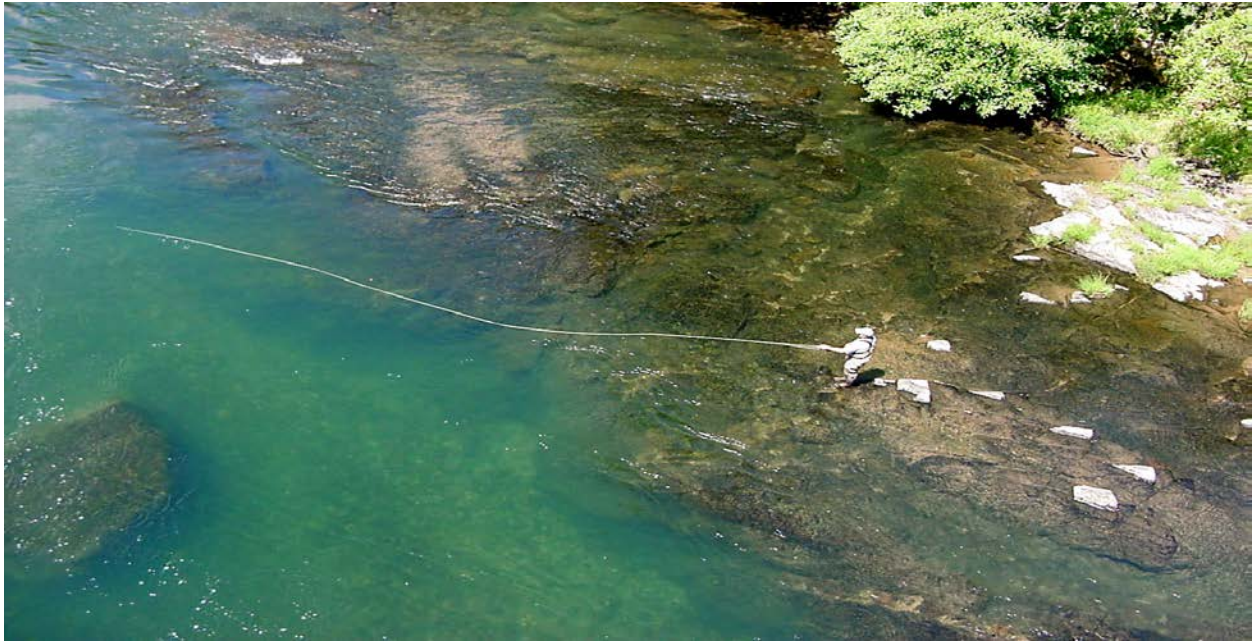
This fee proposal includes increasing camping fees at seven Roseburg District campgrounds, establishing a new fee at one campground, increasing fees at three reservable day-use area pavilions and increasing the additional vehicle fee at all campgrounds. Table 12 found in the section below shows a brief summary of the proposed changes and additions while Appendix B shows a more detailed analysis of the changes.

#### b. Existing and Proposed Fees

Table 11 illustrates the current and proposed fee structure for District recreation sites.

**Table 11 – Existing and Proposed Fee Structure**

<b>Recreation Site</b>	<b>Existing Fee</b>	<b>Proposed Fee</b>
<b>Individual Camping Sites:</b>		
Susan Creek	\$14	\$20
Millpond, Rock Creek, Tyee	\$10	\$14
Cavitt Creek	\$8	\$14
Scaredman	\$0	\$10
<b>Group Campground Reservation Sites:</b>		
Eagleview, Lone Pine	\$130	\$145
<b>Pavilion Reservation Sites:</b>		
Millpond	\$110	\$130
Rock Creek, Tyee	\$50	\$55
<b>Additional Vehicle Fee</b>	<b>\$4</b>	<b>\$5</b>



**c. Financial Analysis**

In fiscal year 2015, the District collected \$105,435 in recreation fee site revenue. With the proposed increases, it is estimated that the District would collect an additional \$55,436 annually, an increase of 52%.

Table 12 illustrates the projected revenue if the fee increases are implemented. Revenue projections are based on the implementation of the proposed fee increases and by looking at three factors used to determine revenue: total number of RUPS, percentage of discounted RUPS, and average length of stay.

**Table 12 – Recreation Site Use Fee Projected Revenue**

<b>Recreation Fee Site</b>	<b>*RUPS Issued</b>	<b>*Average Length of Stay (days)</b>	<b>*Site Occupancy (nights)</b>	<b>Proposed Fee</b>	<b>Total Fees</b>	<b>Percent Increase in Revenue</b>
<b>Cavitt Creek</b>	333	2.2	733	\$14	\$9,492	75%
<b>Eagleview</b>	20	3.9	78	\$145	\$11,310	12%
<b>Lone Pine</b>	17	3.8	65	\$145	\$9,425	12%
<b>Millpond CG</b>	348	2.2	766	\$14	\$9,918	40%
<b>Millpond Pavilion</b>	27	1.1	30	\$130	\$3,900	18%
<b>Rock Creek CG</b>	381	2.2	838	\$14	\$10,857	40%

<b>Rock Creek Pavilion</b>	5	1.0	5	\$55	\$275	10%
<b>Susan Creek</b>	1847	2.4	4433	\$20	\$82,008	43%
<b>Tyee CG</b>	750	2.4	1800	\$14	\$23,301	40%
<b>Tyee Pavilion</b>	7	1.0	7	\$55	\$385	10%

\*Figures are based on a five-year average (FY'11 – FY'15)

\*\*Scaredman campground is discussed in Table 13

Figures are derived by multiplying the total number of RUPs by .15, the estimated percentage of half price RUPs purchased. Multiply those two numbers by the average length of stay, then the proposed fee and discounted fee to determine projected revenue.

Using Cavitt Creek as an example:  $333 \text{ RUPs} \times .85 = 283$ .  $283 \times 2.2 = 623$  days.  $333 - 283 = 50$ .  $50 \times 2.2 = 110$  days.  $623 \times \$14 = \$8,722$  and  $110 \times \$7 = \$770$ .  $\$8,722 + \$770 = \$9,492$  projected revenue. The projected revenue figures assume all visitors to the first-come, first-served campgrounds pay the full or correct amount. This is sometimes not the case so these estimates will be assuredly be lower.

Customer transaction fees for utilizing Rec.gov will also be charged according to the schedule negotiated with the contractor. Susan Creek Campground is the only site on the Roseburg District currently charging these fees, and it has not been shown to be an impediment to the public. A plan to charge this transaction fee for the other reservable sites will be implemented for the 2016 season. This is common practice for other local, state and federal agencies.

Also not factored into the projected revenue figures are additional vehicle fees. It is unknown how much additional revenue the \$1 increase in the additional vehicle fee will provide but since the number of additional vehicles per site is low and underreported by visitors, the effect on revenue would be minimal.

Scaredman Campground was not included in the above analysis due to not currently being in the fee program. Instead of using RUPs as a baseline for the analysis, visitor use counts taken by campground hosts and RMIS data from 2010 – 2012 is being used. This average was then compared to Cavitt Creek (similar size and visitation) to come up with an estimated number of RUPs. The same formula from Table 12 was then applied.

**Table 14 – Scaredman Campground Projected Revenue**

<b>Recreation Fee Site</b>	<b>Visitor Use</b>	<b>Estimated # of RUPs</b>	<b>Average Length of Stay (days)</b>	<b>Site Occupancy (nights)</b>	<b>Proposed Fee</b>	<b>Total Fees</b>
Scaredman	3901	260	2.2	572	\$10	\$5,291

#### **d. Fee Calculation**

Expanded amenity fees for Roseburg District recreation fee sites are based on market comparability. A comparative market study of park facilities within Douglas County and coastal Coos County having similar recreation activities and services was conducted. Oregon State Parks, Umpqua National Forest, and Douglas County Park facilities were looked at specifically. Proposed fees are based on what these agencies currently charge for similar visitor facilities, access and amenities. Since fees on the Roseburg District have not been raised since 2007, the District has significantly lower fees than nearby Umpqua National Forest and Douglas County facilities even though, in general, more amenities are offered than any of the other agency campgrounds and pavilions in the area. See Appendix B for a full comparison of fees within the market area.

All developed campgrounds that were compared within the market comparison area, charge an overnight fee. These fees range from \$10 - \$27 per night at more rustic Umpqua National Forest campgrounds, \$17 for Douglas County Parks, and \$19 at Oregon State Parks. Fees at group campgrounds are highly dependent upon group size limits and can range anywhere from \$25 to \$225 per night. Day-use pavilion fees are also dependent upon group size limit and range from \$40 to \$150 per day. Every campground charges an extra vehicle fee from a low of \$3 up to \$7. All of the group campgrounds and day-use pavilions are reservable and have reservation fees that are between \$8 and \$11 whereas the campgrounds are mostly a mix of first-come, first-served and reservable sites with reservation fees ranging from \$8 to \$10. The new fee proposal at Scaredman is very much in line with Umpqua National Forest campgrounds and offers very similar services and amenities as the close by Canton Creek campground.

The proposed fee increases and new fee at Scaredman were determined directly from this analysis and all proposed increases are within the range of other service providers' highs and lows. Comparable services and amenities provided were the main determining factors for the proposed increases. Also taken into consideration was the length of time the District last raised fees, the length of time the Umpqua National Forest had last raised fees, number of discounted RUPs sold, and increased costs of doing business at the recreation sites. Separate discussions took place with the Umpqua National Forest and Douglas County Parks to collaborate and discuss what constitutes a reasonable recreation site fee. It was realized that all agencies needed to be fairly close to one another in regards to what fee structure should be in place.

#### **e. Use of Fees**

The Roseburg District's main goal for recreation fee sites is to provide high-quality recreation opportunities and experiences for all visitors. BLM labor will continue to be the highest operating cost but less than 10% of that is funded by recreation site fee revenue. BLM staffing among many other things provides visitor information, conducts field patrols, interpretive programming, maintenance of facilities, collects and reconciles fees and rehabilitates natural resource damage.

Recreation fee revenue will continue to heavily support operations of the sites. The following is an initial list of priority expenditures that recreation fee site revenue will continue to be used for:

- Service contracts for garbage collection, septic pumping, water testing, and hazard tree mitigation, firewood
- Renewal of county and state wastewater and holding tank permits
- Supplies including but not limited to cleaning supplies, toilet paper, hand soap, paper towels, hand sanitizer, fuel for motorized equipment, paint, lumber, etc.
- Maintain, improve and replace recreation site infrastructure such as trails, signage, barbeque grills, fire rings, picnic tables, host shelters, restroom buildings, lighting, roadway striping, fencing, etc.
- Maintain and replace equipment such as lawn mowers, leaf blowers, weed eaters, tools, golf carts, pressure washers, etc.
- Government vehicles and trailers
- Maps, brochure reprints, and interpretive materials
- Construction of recreational facilities
- Campground Host subsistence payments

Engaging youth is an often overlooked aspect of the recreation program. The Phoenix School of Roseburg, Oregon Youth Conservation Corps, Northwest Youth Corps, Wolf Creek Job Corps, Douglas County Juvenile Department, and Jefferson Conservation Corps are all recent examples of youth participating in construction and maintenance projects of District recreation sites. Using recreation site fee revenues will aid in securing the services of these providers which will allow youth to gain valuable work skills and an introduction and appreciation for natural resource agencies.

A fiscal year 2013 directive was given to the BLM in Oregon/Washington to plan for a 5% reduction across all subactivities due to sequestration and budget uncertainties. To meet this objective, the recreation department was asked to identify cost saving measures. The decision was made to decommission a lesser known and infrequently visited watchable wildlife site, reduce the seasonal staff labor by two positions, not fill a vacant recreation maintenance position and to close Scaredman Campground. With reduced budget levels still in effect and with the uncertain future of Western Oregon 'Recreation Pipeline' (L5830) funding, authorizing a new fee and raising some existing fees would allow the District to reopen Scaredman Campground and fill the vacant park ranger and maintenance worker positions.

Over the next five years, the goal is that the District's recreation fee sites can achieve greater self-sufficiency while recognizing that appropriated funds still provide the backbone of the recreation program. The Bureau of Land Management's Recreation Strategy 'Connecting with Communities', provides a vision to increase and improve collaboration with the local community network of service providers to help communities produce greater well-being and socioeconomic health to deliver outstanding recreation experiences to visitors while sustaining the distinctive character of public land recreation settings. The District is also striving to continue relationships with local youth groups in helping to promote a positive experience for youth on public lands

and to inspire them to take a greater interest in public land issues. Revising fees to achieve more self-sustaining recreation sites are a start.

When the decision to close Scaredman was made, the District heard some criticism from frequent visitors to the park. Most of the critics have been silent more recently though comments are still heard from time to time. Reopening this popular campground in this unique setting will require quite a bit of work since the park has been more or less neglected and vandalized for the last 3.5 years.

Work and items needed at Scaredman: installation of an iron ranger, new information board, purchase of new fire rings and picnic tables, hazard tree mitigation, construction of a firewood shed, earth and rock work, trail work, signs including new portal signs, and upgrades to the campground host site to meet County and State codes. The double vault restroom facility is considered to be in good shape though a fresh coat of paint would be needed. Addition of Scaredman to the garbage contract, hazard tree, firewood, water testing and toilet pumping contracts would be necessary. A host shelter would be constructed. Since Scaredman is considered to be in a middle country setting, keeping the campground 'primitive' is desired so pavement, hookups or other luxury amenities would not be provided. Most of this work could be accomplished within 2 years and utilizing youth crews to the fullest extent possible would be desirable. It is estimated that \$30,000 would get the park up and running again with an additional \$30,000 to accomplish everything. If new fee proposal is approved, the District does have enough L1232 funds to accomplish the required work in FY 2016.

Other priority items that would be accomplished within the next five years should fees increase:

- Replacement of the two double vault toilet buildings at Tye Campground. These are the oldest restroom buildings on the District. The roofs leak, the plastic is cracked and they are both not level. Replacement of both is estimated to be \$100,000.
- Most District recreation fee sites were built well over 50 years ago. Some have been upgraded to accommodate larger recreational vehicles. Expanding and widening the campsite parking spurs is a high priority. It is estimated that over \$200,000 would be required to fix this issue, most pressing at Cavitt Creek, Rock Creek, and Susan Creek. This would be a multi-year project.
- Scattered throughout our recreation sites are vault toilet facilities that are odiferous. Expensive enzyme-digesters work to some degree. Air fresheners were installed and most have been stolen. Newer technology in the form of carbon filters in the ventilation stacks have shown promise with Eagleview Campground being the first test of these in 2016.
- Paint striping at all recreation fee sites is required every 5-7 years or so. All fee sites need to have this work done soon. Estimated to cost approximately \$20,000 to do all of the sites.
- Fees have been and will be used in the future to help with resource damage. Such programs like tree planting has been implemented in the past couple of years to improve the bare spots and discourage social trailing in campgrounds.



- A portion of recreation fee revenue would be used to update and reprint our most popular brochure, 'Thundering Waters'.
- New interpretive panels depicting cultural, historical and wildlife of the area are needed at Cavitt Creek, Rock Creek and Susan Creek Campgrounds.

**Compliance and Enforcement** - Recreation staff, law enforcement and volunteer campground hosts all play a role in recreation fee site compliance. Campground hosts will directly interface with visitors to ensure they clearly understand payment requirements and procedures. Visitors are required to hang the yellow envelope stub on clips that are affixed to Carsonite posts at every site or on vehicle dashboards. If a host does not observe the yellow stub, visitors are handed a yellow payment envelope and are encouraged to pay. If they refuse, law enforcement is notified the next time they drive through the park or by cell phone. Regular patrols by recreation staff and BLM and Douglas County law enforcement compliment this process. There is a consistent presence at recreation fee sites by BLM personnel.

Concrete affixed iron rangers fee tubes are in use at all of our recreation fee sites to collect fees. Fees may be paid by cash, check and/or credit cards. Campground hosts are under no circumstances, allowed to handle any fees. On occasion, compliance checks are conducted on-site by BLM law enforcement and recreation staff. Fee envelopes are compared to actual site visitors to ensure payment.

**Fee Discounts** - Section 5 of the Federal Lands Recreation Enhancement Act provided for the establishment of a single interagency national pass known as the America the Beautiful – the National Parks and Federal Recreational Lands Pass. This pass provides the bearer full coverage of standard amenity fees. No sites on the District charge a standard amenity fee (typically day-use areas); all fees charged are for expanded amenities. Holders of the Interagency Senior and Access passes receive half-off of expanded amenity fees. This includes overnight camping at District campgrounds but no discount is allowed for group campgrounds or pavilion rentals. As described before, roughly 15% of all District campground visitors, use the Interagency Senior or Access pass for a 50% discount. No other fee discounts, passes or waivers are allowed.

**Recreation.gov** - Recreation.gov is a federal government service, currently managed by contractor Active Network, that serves as a one-stop visitor service resource for recreation facilities and activities offered by a multitude of federal agencies, including the BLM. In the case of the Roseburg District, reservations for group campgrounds, day-use pavilions and a portion of Susan Creek Campground are available to be made through recreation.gov or by calling a 1-877 phone number. Reservations for the group campgrounds and pavilions may be made up to 360 days in advance and 6 months in advance for Susan Creek. Active Network does charge the BLM a transaction fee that varies whether the customer makes an on-line or phone reservation. Proceeds are transferred to the L1232 on a monthly basis.

The Roseburg District was the first BLM office to successfully implement a security deposit when making a reservation at a group campground or pavilion. A deposit of \$50 for Tyee and Rock Creek pavilions, \$200 for Lone Pine and Eagleview, and \$250 for Millpond is required in

full at time of the reservation. This deposit was made necessary due to the loud parties, fights and large amounts of trash that were left behind during some events. All or some of the deposit may be retained by the BLM if the rules and regulations of the facility are not followed. The person making the reservation must check a box or tell the customer service agent they understand the rules and some of their deposit may be forfeited. The Supervisory Outdoor Recreation Planner or Field Manager has the final say on withholding deposited funds and is based upon conversations with the campground hosts and sometimes law enforcement. In 2015, out of the 94 reservations made, only one had a partial deposit amount kept.

The reservation system has been a success for the group campgrounds and pavilions. It has been in place since 2010 and has freed up time and energy from recreation and front-desk staff at the District office. Thirteen out of twenty-nine sites at Susan Creek Campground were made available to reserve for the first time in 2015 and the response has been positive. Some comments, letters and phone calls have been made expressing displeasure but again the response has been mostly positive. Plans to expand the reservation system to other parks are not in the works at this time.

#### **f. Impacts of Fee Changes**

**Positive Impacts** - Roseburg District fees have not been changed or updated since 2007. Prior to 2007, fees had been changed 4 times since the initial fee structure was developed in 1991. Since 2007, the costs of goods, labor and services have steadily increased. During this time, the Consumer Price Index has increased 14.1%<sup>2</sup>. As the costs of goods, labor, and services increase, the purchasing power from recreation fees decreases proportionately.

If the proposed new fee and fee increases were adopted, current services would continue to be offered and new services (Scaredman) would be available. Some of the revenue would be used to gradually reduce the maintenance backlog. New projects identified in the priorities for future expenditures section would be implemented. Also benefiting would be site infrastructure, cleanliness, and visitors services and information. All of these combined would improve the overall visitor experience.

Benefits to the local economy could also be realized. An Outdoor Industry Association study found that in 2012, outdoor recreation generates \$646 billion in consumer spending in the United States and generates \$12.8 billion in Oregon alone. It also brought in \$955 million in state and local tax revenue. In Douglas County, the outdoor recreation industry generated an estimated \$230 million in 2014. It is imperative to the local economy to keep recreation site infrastructure in good condition and cleaned and serviced to high standards. Maintaining these high standards and creating new opportunities improves the overall recreational experience for current and new visitors alike.

New and increased fees are also a benefit to the environment. It would allow the District to improve, manage, and operate recreational facilities to the fullest. By providing trailheads,

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<sup>2</sup> US Department of Labor, Bureau of Labor Statistics

campgrounds, and day-use areas for visitors, it allows the District to consolidate resource impacts to a much smaller area. Human waste and garbage are dealt with in an appropriate manner in areas where infrastructure is provided. If these services weren't available, the impacts would be felt across a wide area as illegal dumping would increase. Increased and new fees would also allow for more purchasing power to acquire items that help reduce negative impacts to the environment. For example, native trees and shrubs could be purchased to prevent social trailing through sensitive areas, new interpretive panels could be installed to educate visitors on the importance of not dumping trash in the woods and an increased effort to eradicate invasive species from recreation sites could occur.

**Negative Impacts** – if proposed fees are not adopted. New and existing facilities represent a substantial public investment and visitors could expect to see a loss of functionality and use of these facilities as maintenance efforts may be reduced. As costs continue to increase, maintenance may not happen as quickly or as often as needed and some services may be reduced. Deferred maintenance costs would increase as facilities age and some facilities may not be reopened due to a lack of funds. Maintenance which is deferred because of insufficient funding may result in increased safety hazards, reduced service to the public, higher costs in the future and inefficient operations. Scaredman Campground would remain closed and may be fully decommissioned as costs to reopen in the future might be too high. Other facilities that don't generate revenue may be decommissioned.

A worse-case scenario may be a reduction in recreation and maintenance staff as those positions may not be filled if vacated. Law enforcement patrols are not expected to be affected. Recreation demands will continue to increase as visitation increases thus the costs to operate the fee sites would become more dependent on the fluctuating appropriated funding. The opportunities for future planned developments would be constrained and likely set aside. The District may have challenges in fulfilling the BLM's Recreation Strategy.

As mentioned earlier, not raising fees could lead to the erosion of services such as cleaning and maintaining the sites. Sites that are not appealing to visitors may cause them to recreate in other places thereby affecting the local economy.

Negative impacts to the environment could also occur. Fewer trash pickups and pumping of toilets could occur thus creating human waste and garbage impacts. Less-frequent patrols from recreation staff to maintain trails, signage and education materials may allow some visitors to act inappropriately by cutting new trails and vandalizing facilities.

## **4. Outreach**

### **a. Public and Stakeholder Participation**

Outreach efforts for proposed fee changes or new fee implementation will follow procedures outlined in FLREA. The communications plan for the fee increase has been developed and is located in Appendix C.

In September 2015, a notice of intent to increase fees and charge a new fee at Scaredman Campground was posted at all District overnight campground and pavilion information kiosks. No comments have been received to date. A press release to local and regional print media, television and radio was issued in mid-February of 2016. The release was also posted on the BLM Roseburg website. A postcard was also mailed out in mid-February to local and regional tribes, outfitter guides that are permitted by the Roseburg District, local and regional elected officials and governments as well as local and regional land management agencies.

A future press release and outreach efforts will be released regarding the new fee at Scaredman Campground in conjunction with the publishing of the federal register notice which is expected to take place in March of 2016.

### **b. Visitor Feedback Mechanisms**

The BLM will allow for a 30-day public review period during which the public will have the opportunity to learn about the proposal and to submit comments for consideration.

The public may submit comments on the proposed Recreation Use Fee changes by any of the following methods:

- Website: <http://www.blm.gov/or/districts/roseburg/plans/index.php>
- E-mail: BLM\_OR\_RB\_Mail@blm.gov
- Fax: (541) 440-4948
- Mail: 777 NW Garden Valley Blvd. Roseburg OR, 97471

## Appendix A – Recreation Opportunity Guide

### 2015 Recreation Guide Bureau of Land Management, Roseburg



777 NW Garden Valley Blvd.  
Roseburg, OR 97471  
541-440-4930  
<http://on.doi.gov/1eEJ2NI>



**BLM**  
Roseburg District Office





## Campgrounds

	2015 Dates	Camp Host	Number of sites	Picnic Area	Potable Water	Toilet	Fee	Notes	Miles from Roseburg
<b>Susan Creek</b>	April 17 — October 26	Yes	29	Day use area 1/2 mile west	Y	Flush	\$14	Hot Showers Trails Amphitheater	30
<b>Millpond</b>	May 15 — October 5	Yes	12	Y	Y	Flush, Vault	\$10	Pavilion Ball field Creek Access	27
<b>Lone Pine Group CG</b>	May 15 — September 28	Yes	11	Y	Y	Vault	\$130	Pavilion Group Site	27
<b>Rock Creek</b>	May 22 — September 28	Yes	17	Y	Y	Vault	\$10	Creek Access Volleyball Horseshoes	30
<b>Cavitt Creek</b>	May 22 — September 28	Yes	10	Y	Y	Vault	\$8	Waterfall Creek Access	26
<b>Scaredman</b>	<b>CLOSED FOR 2015</b>								
<b>Tyee</b>	March 20 — November 2	Yes	15	Y	Y	Vault	\$10	Horseshoe pits Umpqua River Access	24
<b>Eagleview Group CG</b>	May 15 — October 5	Yes	10	Y	Y	Vault	\$130	Pavilion Group Site	25

### Recreation Site Info

- All campgrounds are first-come, first-served except Lone Pine and Eagleview, and certain sites at Susan Creek. These areas require a reservation.
- For Millpond, Tyee, and Rock Creek Pavilions, groups of 25 or more need a reservation. Reservations available through [www.recreation.gov](http://www.recreation.gov) or 877-444-6777.
- Check-out time at all campgrounds is 11:00 am.
- Firewood available for \$6/bundle in all campgrounds.
- Pets must be on 6-foot or shorter leash at all times.
- No RV hookups in any BLM campground.

### Septic Dump

#### Locations

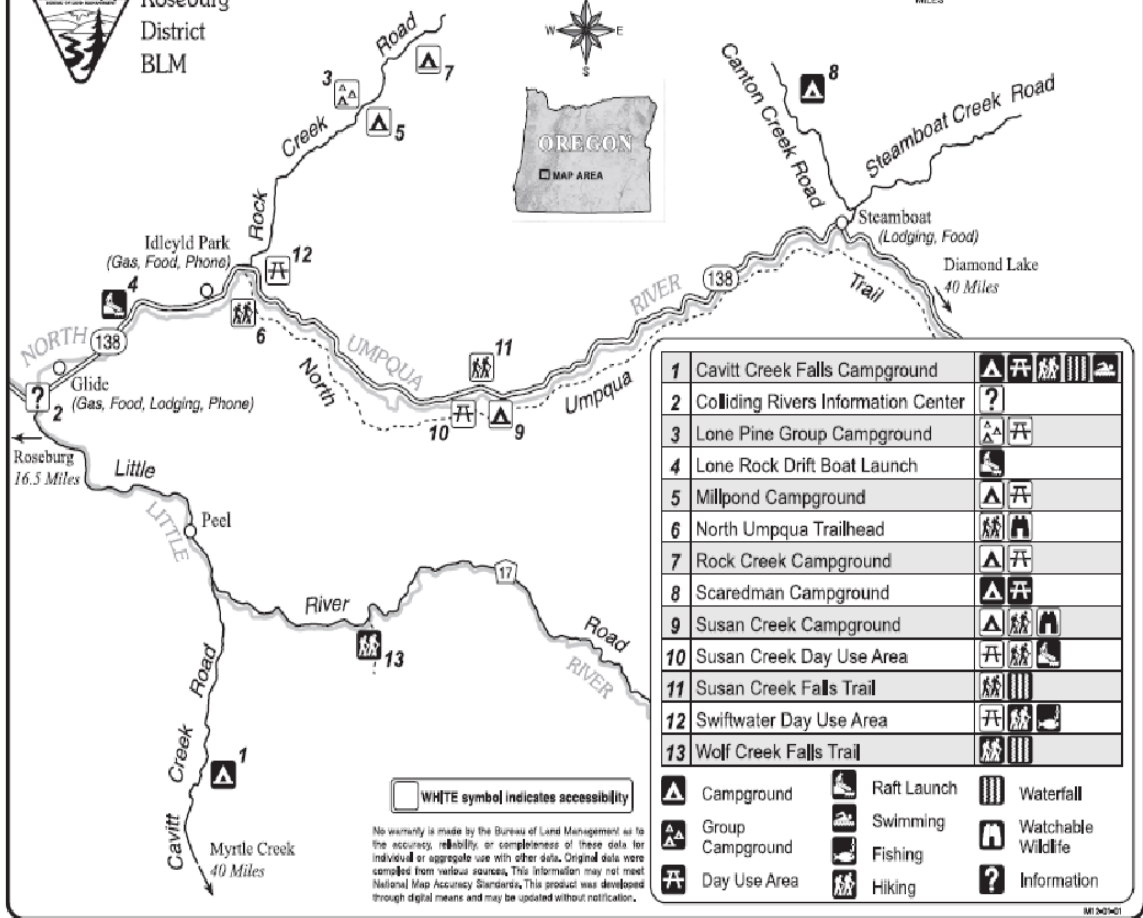
#### **Fees are charged**

- Douglas County Fairgrounds in Roseburg, exit 123 from I-5
- Elk Haven RV Park, Idlewild Park, mile post 19.5 along North Umpqua Highway (NUH)
- Umpqua's Last Resort, near Dry Creek Store, milepost 47 NUH
- Diamond Lake Resort, milepost 78.7 NUH

## MAP 2 - NORTH UMPQUA RECREATION SITES



Roseburg  
District  
BLM



1	Cavitt Creek Falls Campground	
2	Colliding Rivers Information Center	
3	Lone Pine Group Campground	
4	Lone Rock Drift Boat Launch	
5	Millpond Campground	
6	North Umpqua Trailhead	
7	Rock Creek Campground	
8	Scaredman Campground	
9	Susan Creek Campground	
10	Susan Creek Day Use Area	
11	Susan Creek Falls Trail	
12	Swiftwater Day Use Area	
13	Wolf Creek Falls Trail	

WHITE symbol indicates accessibility

No warranty is made by the Bureau of Land Management as to the accuracy, reliability, or completeness of these data for individual or aggregate use with other data. Original data were compiled from various sources. This information may not meet National Map Accuracy Standards. This product was developed through digital means and may be updated without notification.

BLM 202001



# Cavitt Creek

Away from the busier North Umpqua Corridor, Cavitt Creek Falls Recreation Site is a favorite of locals. Surrounded by a forest of fir, maple, and cedar trees, the swimming hole at the base of a six foot waterfall on Cavitt Creek is a welcome discovery on a hot day. Salmon and Steelhead leap the falls from September through April.

Cavitt Creek and Little River are open to trout fishing with artificial flies and lures only, from late May through mid September. Contact Oregon Department of Fish and Wildlife for their Oregon Sportfishing regulations and exact season dates. Maximum 34-foot vehicle length.

<b>FACILITIES</b>	Ten campsites, day use area with tables and grill, drinking water, vault restrooms, stairway to swimming area.
<b>ACCESS for PEOPLE WITH DISABILITIES</b>	Cavitt Creek is the Roseburg BLM's least accessible recreation site because of the three terraced levels the campground is constructed on. Renovations have upgraded access for people who use wheelchairs to parking areas, individual campsites, restrooms, and water spigots. The water play area is not accessible, but the day use area does have an accessible falls viewing spot.
<b>FEES</b>	Campground is \$8/night, \$4/additional vehicle. First-come, first-serve - no reservations. Day-use area is free of charge.
<b>PETS</b>	Pets in campgrounds must be physically restrained by owner on a six foot or shorter leash. No dogs allowed in swimming area.
<b>FIREWOOD</b>	\$6 / bundle; located by host site.
<b>SEASON</b>	Opens May - 22 Closes - September 28
<b>LOCATION</b>	From Roseburg, head east on Hwy 138 for 16.5 miles. Turn right on Little River Road, head south for 6.7 miles. Turn right onto New Bridge Road, which turns into Cavitt Creek Road and continue 3.2 miles west to recreation site. Elevation 1050 feet.
<b>HOST</b>	Host on-site to assist with firewood and general questions.







W12-11-04



# Eagleview



Eagleview is a reservation-only group campground. It can accommodate up to 100 campers and boasts the pavilion seen above. Eagleview is located on the grounds of the previous Camp Fire Girls facility, in operation for over 40 years. Reserve Eagleview for weddings, group outings, family reunions, or company celebrations. But book early,

it's very popular. The campground is located one mile downstream from the Tyee Recreation Site, along the banks of the main stem Umpqua River.

FACILITIES	10 campsites, 50 person pavilion, horseshoe pits, drinking water, vault restrooms, emergency phone, river access, group picnic/fire ring area. Overflow parking available.
ACCESS for PEOPLE WITH DISABILITIES	The pavilion, all campsites, and the restrooms are accessible.
FEES	\$130 gets you the campground and pavilion from 1 p.m. on check-in day until 11:00 the next day. \$200 refundable (if conditions are met) deposit. Reservations through <a href="http://www.recreation.gov">www.recreation.gov</a> or Reserve America (877) 444 - 6777.
PETS	Pets in campgrounds must be physically restrained by owner on a six foot or shorter leash.
FIREWOOD	\$6 / bucket; located by emergency phone
SEASON	Opens - May 15 Closes - October 5
LOCATION	From I-5 in Sutherlin, head west 12 miles on Highway 138. At Bullock Bridge, just past Tyee Landing, turn left/south and then an immediate right onto County Road 57, campground is 3/4 mile downstream. Elevation: 210 feet.
HOST	Host on-site to assist with firewood and general questions.







# Lone Pine



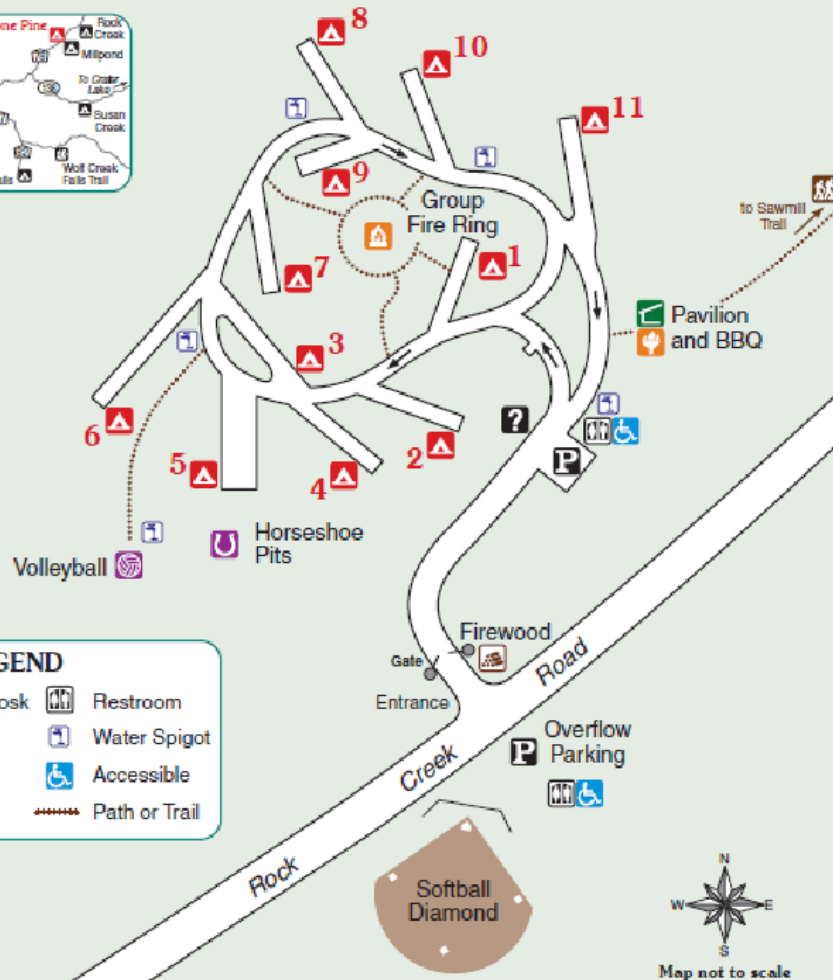
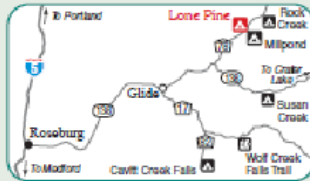
Lone Pine is one of two reservable group campgrounds in the district. The 11 sites will accommodate up to 110 people. The campground is located five miles up Rock Creek, across from Millpond Campground. Lone Pine was built in proximity to the historic Douglas County/Millpond Saw Mill which operated in the '40s.

<b>FACILITIES</b>	11 campsites, pavilion (pictured above), horseshoe pits, drinking water, vault restrooms, volleyball area, group picnic/fire ring area. Across the road, the Millpond Day Use Area has a reservable pavilion, horseshoe pits, ball field, and flush restrooms.
<b>ACCESS for PEOPLE WITH DIS-ABILITIES</b>	All restrooms, spigots, the Sawmill Trail, and all campsites are accessible.
<b>FEES</b>	\$130 gets you the campground and pavilion from 1 p.m. on check-in day until 11:00 am the next day. \$200 refundable (if conditions are met) deposit. Reservations through <a href="http://www.recreation.gov">www.recreation.gov</a> or Reserve America (877) 444-6777.
<b>PETS</b>	Pets in campgrounds must be physically restrained by owner on a six foot or shorter leash.
<b>FIREWOOD</b>	\$6 / bundle; located next to the restroom.
<b>SEASON</b>	Opens - May 15 Closes - September 28
<b>LOCATION</b>	Travel 22 miles east of Roseburg on Highway 138. Turn north/left on Rock Creek Road and travel 5 miles to the campground. Elevation: 1170 feet.
<b>HOST</b>	Host across the road to assist with firewood and general questions.





# LONE PINE RECREATION SITE



LEGEND	
	Information Kiosk
	Campsite
	Hiking Trail
	Parking Area
	Restroom
	Water Spigot
	Accessible
	Path or Trail

To Roseburg  
(Hwy 138 - 5 miles)

M12-11-04



# Millpond



Nestled along the clear waters of Rock Creek, Millpond's lush forest gives way to spacious grassy areas, great for day-use and running the kids. Visit and find a children's play area, a large ball field, interpretive info, water play area, and a reservable 42' x 72' pavilion. There is a short nature trail on the west end of the campground and the mile long Sawmill Trail to the east. Rock Creek is closed by Oregon Department of Fish and Wildlife to all fishing.

<b>FACILITIES</b>	<b>Campground-</b> Twelve campsites, drinking water, vault restrooms, hiking. <b>Day Use Area-</b> Ball field, horseshoe pits, grills, flush restroom, hot water sinks, large pavilion with picnic tables, electricity, and a stone fireplace. Sawmill Trailhead located here.
<b>ACCESS for PEOPLE WITH DISABILITIES</b>	All restrooms, spigots, pathways, hiking trails, the pavilion, and parking areas are accessible. In the campground, all sites but #1 are accessible.
<b>FEES</b>	Campground is \$10/night; \$4/additional vehicle. First-come, first-serve - no reservations. Day-use area is free of charge.
<b>PETS</b>	Pets in campgrounds must be physically restrained by owner on a six foot or shorter leash. No dogs in water.
<b>FIREWOOD</b>	\$6 / bundle; located by host site at entrance.
<b>SEASON</b>	Opens - May 15 Closes - October 5
<b>LOCATION</b>	Travel 22 miles east of Roseburg on Highway 138. Six miles east of Glide, turn north on Rock Creek Road (County Road 78). Travel five miles to the campground. Elevation: 1170 feet.
<b>PAVILION</b>	\$110 plus \$250 refundable security deposit. A reservation is required for groups over 25 people. Reservations for pavilion use must be made through <a href="http://www.recreation.gov">www.recreation.gov</a> or by calling Reserve America (877) 444-6777.
<b>HOST</b>	Host on-site to assist with firewood and general questions.





# MILLPOND RECREATION SITE



Lone Pine Recreation Site

To Roseburg  
(Hwy 138 - 5 miles)



Map not to scale

LEGEND			
	Fee Station		Restroom
	Information Kiosk		Water Spigot
	Campsite		Grill
	Camp Host Site		Accessible
	Hiking Trail		Path or Trail
	Parking Area		Day Use Area

M11-1204



# Rock Creek



Discover this secluded campground along the forested banks of Rock Creek. Enjoy wading in the creek, a scenic canyon drive, or the horseshoe pits and volleyball area. Seven miles away from the North Umpqua River corridor, Rock Creek is an excellent base location for nearby fishing, mountain biking, rafting, and hiking. Rock Creek is closed by ODFW to all fishing.

<b>FACILITIES</b>	Campground– Seventeen campsites, drinking water, vault restrooms, emergency phone Day Use Area– Pavilion with electricity & sinks/counter space, horseshoe pits, volleyball area
<b>ACCESS for PEOPLE WITH DIS.</b>	The entire campground and day use area are accessible. This includes all campsites, restrooms, spigots, paths, parking, and the pavilion.
<b>FEES</b>	Campground is \$10/night; \$4/additional vehicle. First-come, first-served. No reservations. Day use area is free of charge.
<b>PETS</b>	Pets in campgrounds must be physically restrained by owner on a six foot or shorter leash. No dogs in water.
<b>FIREWOOD</b>	\$6 / bundle; located by host site.
<b>SEASON</b>	Opens - May 22 Closes - September 28
<b>LOCATION</b>	Travel 22 miles east of Roseburg on Highway 138. Six miles east of Glide, turn north on Rock Creek Road (County Road 78). Travel five miles to the campground. Elevation: 1200 feet.
<b>PAVILION</b>	\$50 plus \$50 refundable security deposit. A reservation is required for groups over 25 people. Reservations for pavilion use must be made through <a href="http://www.recreation.gov">www.recreation.gov</a> or by calling Reserve America (877) 444-6777.
<b>HOST</b>	Host on-site to assist with firewood and general questions.







# ROCK CREEK RECREATION SITE

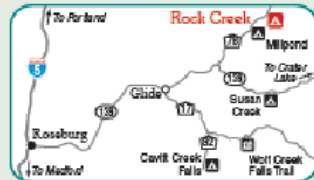


Map not to scale



### LEGEND

Fee Station	Restroom
Information Kiosk	Water Spigot
Campsite	Firewood
Camp Host Site	Telephone
Day Use	Accessible
Hiking Trail	Path or Trail
Parking Area	Day Use Area



M12-1-104



# Susan Creek



Located in a beautiful setting of mature trees along the North Umpqua Wild and Scenic River, Susan Creek is our most popular campground. Enjoy a ranger-led campfire chat Friday evenings in July and August, hike the North Umpqua Trail, or visit the new Tioga Bridge-located within walking distance of the campground. The Susan Creek Day Use Area is just a half mile stroll away, from there it's just .75 more miles to the Susan Creek Falls. Fishing is restricted by ODFW to fly-fishing only, so get a copy of the Oregon Sportfishing Regulations before you cast.

<b>FACILITIES</b>	Campground – 29 campsites, drinking water, flush restrooms, hot showers, horseshoe pits, nature trail, emergency phone, mini amphitheater
<b>ACCESS for PEOPLE WITH DISABILITIES</b>	The entire campground is accessible. This includes all campsites, spigots, paths, and parking. There are also fully accessible flush restroom and hot shower facilities.
<b>FEES</b>	Campground is \$14 / night; \$4 / additional vehicle. NEW: Sites 2-19 are first-come, first-served and sites 19-31 are available for reservation May 15 - September 15. Visit <a href="http://www.recreation.gov">www.recreation.gov</a> or call: (877) 444-6777 for further information.
<b>PETS</b>	Pets in campgrounds must be physically restrained by owner on a six-foot or shorter leash.
<b>FIREWOOD</b>	\$6 / bundle; located by host sites.
<b>SEASON</b>	Opens – April 17 Closes – October 26
<b>LOCATION</b>	Travel 29.5 miles east of Roseburg on Highway 138 Elevation: 930 feet.
<b>HOST</b>	Host on-site to assist with firewood and general questions.







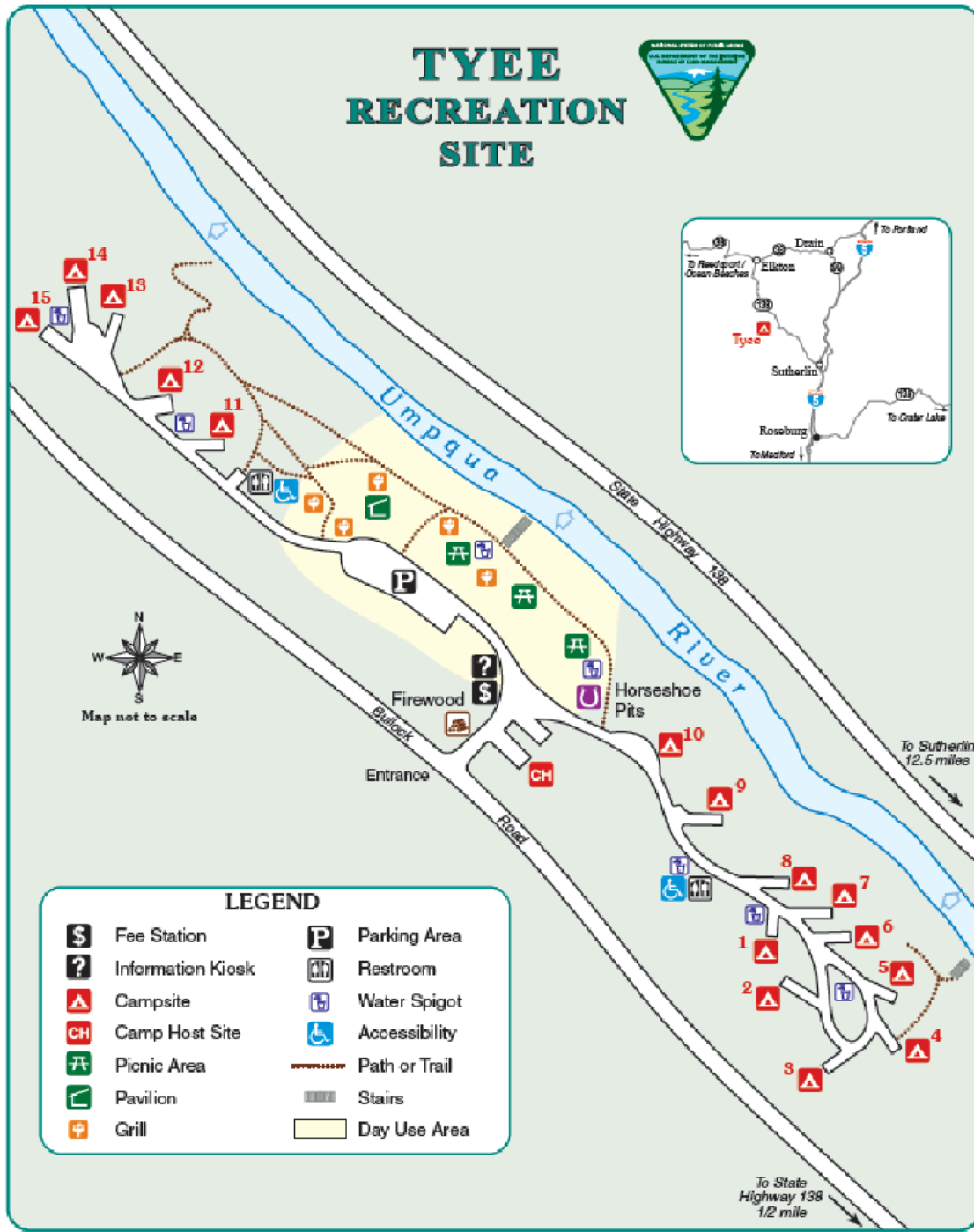
# Tyee



Located on the main stem of the Umpqua River, the Tyee Recreation Site includes a campground, picnic area, and a reservable rustic pavilion. The site provides access to the river where fishing and water play are popular. Boat launches are available a few miles both upstream and downstream from the recreation site.

<b>FACILITIES</b>	<b>Campground</b> – 15 campsites, drinking water, vault restrooms, emergency phone, river access , horseshoe pits. <b>Day Use Area</b> – Pavilion with electricity & sinks/counter space, picnic tables, grill
<b>ACCESS for PEOPLE WITH DISABILITIES</b>	All restrooms, spigots, pathways, and parking area are accessible. River access is not accessible to people who use wheelchairs. The campground is fully accessible, except for site #1.
<b>FEES</b>	Campground is \$10 / night; \$4 / additional vehicle.
<b>PETS</b>	Pets in campgrounds must be physically restrained by owner on a six foot or shorter leash.
<b>FIREWOOD</b>	\$6 / bundle; located by host site.
<b>SEASON</b>	Open - Year Round
<b>LOCATION</b>	From I-5 in Sutherlin, head west 12 miles on Highway 138. At Bullock Bridge, just past Tyee Landing, turn left/south and then an immediate right onto County Road 57. Recreation site is 1/2 mile from end of Bullock Bridge. Elevation: 225 feet.
<b>PAVILION</b>	\$50 plus \$50 refundable security deposit. A reservation is required for groups over 25 people. Reservations for pavilion use must be made through <a href="http://www.recreation.gov">www.recreation.gov</a> or by calling Reserve America (877) 444-6777.
<b>HOST</b>	Host on-site to assist with firewood and general questions.





## Appendix B – Fee Comparison Analysis

### GROUP CAMPGROUND FEE COMPARISON - 2016

AGENCY	CAMPGROUND	MAX. GROUP SIZE	EXISTING FEES (\$ PROPOSED)
BLM	Eagleview	130	\$130 (\$145)
BLM	Lone Pine	120	\$130 (\$145)
USFS	Broken Arrow	50 / 70 / 120	5 sites - \$70, 7 sites - \$95, 12 sites - \$165
USFS	Deer Flat	70	\$100
USFS	Poole Creek	100	\$85
USFS	So. Umpqua Falls	20	\$25
USFS	Steamboat	100	\$65
USFS	Wolf Creek	150	\$110
Douglas County	Stanton	50 / 150	\$70 / \$225
Douglas County	Whistlers Bend	30 / 100	\$50 / \$100
Oregon State Parks	Cape Blanco	50	\$71 peak season; \$3 add'l person > 25
Oregon State Parks	Sunset Bay	250	\$71 peak season; \$3 add'l person > 25

Reservation Fees: State Parks - \$8.00, USFS - \$9.00, Douglas County - \$10.00

BLM is charged \$6.35 or \$10.78 dependent upon online or phone reservation

### PAVILION / GAZEBO RENTAL FEE COMPARISON - 2016

AGENCY	RECREATION SITE	MAX. GROUP SIZE	AMENITIES				EXISTING FEES (\$ PROPOSED)
			Water	Electric	BBQ	Fireplace	
BLM	Millpond	200	X	X	X	X	\$110 (\$130)
BLM	Rock Creek	50	X	X	X		\$50 (\$55)
BLM	Tyee	50	X	X	X		\$50 (\$55)
USFS	South Shore	60	X	X	X		\$40
Douglas County	Singleton	50	X		X		\$55
Douglas County	Amacher	50	X	X	X		\$50
Douglas County	River Forks	150	X	X	X	X	\$75 half / \$150 whole
Douglas County	Stanton	100	X		X		\$55 half / \$110 whole
Oregon State Parks	Tugman	600	X	X	X		\$50 for 50; \$1 add'l person > 50

Reservation Fees: State Parks - \$8.00, USFS & BLM - \$9.00, Douglas County - \$10.00

BLM is charged \$6.35 or \$10.78 dependent upon online or phone reservation

CAMPGROUND SERVICES AND FEES COMPARISON - 2016

Development	AGENCY	*CAMPGROUND	STANDARD SERVICES (FLREA)						EXPANDED SERVICES					EXISTING FEES (\$ PROPOSED)	
			Sites	Drinking Water	Toilets	Host	Picnic Area	Pavilion	Showers	Boat/Raft Launch	Additional Developments	Overnight (Tent Sites)	Extra Vehicle		
High	BLM	Susan Creek	30	X	F	X	X	X	X				\$14 (\$20)	\$4 (\$5)	
	BLM	Millpond	12	X	F & V	X	X	X	X				\$10 (\$14)	\$4 (\$5)	
	Douglas County	Whislers Bend	49	X	F	X	X	X	X	X			\$17, \$2 discount for Douglas Co. residents	\$3	
	Douglas County	Mildred Kanipe	20	X	V	X	X	X	X				\$17	\$3	
	Douglas County	Chief Mwaletia	27	X	F & V	X	X	X	X	X			\$17, \$2 discount for Douglas Co. residents	\$3	
	Oregon State Parks	Umpqua Lighthouse	44	X	F	X	X	X	X				\$19	\$7	
	USFS	Bogus Creek	15	X	F & V	X	X	X	X	X			\$15	\$5	
	USFS	Broken Arrow	134	X	F	X	X	X	X				\$15/single, \$20/double	\$5	
	USFS	Diamond Lake	238	X	F	X	X	X	X	X			\$16 single, \$22 single-lakeshore, \$21 double, \$27/double-lakeshore	\$5	
	USFS	Horseshoe Bend	25	X	F	X	X	X	X	X			\$15	\$5	
Medium	BLM	Cavitt Creek	10	X	V	X	X	X	X				\$8 (\$14)	\$4 (\$5)	
	BLM	Rock Creek	17	X	V	X	X	X	X				\$10 (\$14)	\$4 (\$5)	
	BLM	Tyce	15	X	V	X	X	X	X				\$10 (\$14)	\$4 (\$5)	
	USFS	Canton Creek	5	X	F	X	X	X	X				\$10	\$5	
	USFS	Eagle Rock	27	X	V	X	X	X	X				\$10	\$5	
	USFS	Boulder Flat	9	X	V	X	X	X	X	X			\$10	\$5	
	USFS	Lake in the Woods	11	X	F & V	X	X	X	X	X			\$10	\$5	
	USFS	Wolf Creek	8	X	F	X	X	X	X				\$15	\$5	
	BLM	Scaredman	10	X	V	X	X	X	X				\$0 (\$10)	\$0 (\$5)	
	USFS	Apple Creek	8	X	V	X	X	X	X				\$10	\$5	
Low	USFS	Coolwater	7	X	V	X	X	X	X				\$10	\$5	
	USFS	Hemlock Lake	13	X	V	X	X	X	X				\$10	\$5	
	USFS	Toketee	33	X	V	X	X	X	X	X			\$10	\$5	

\*All campgrounds listed above have picnic tables, refuse containers, fire rings, fire pits, access roads, fee collection (except Scaredman), and reasonable visitor protection.

\*\* Campgrounds listed above show prices for non-hookup sites.

Majority of these campgrounds offer a blend of reservable and first-come, first-served sites. Reservation Fees: State Park - \$8.00; USFS - \$9.00; Douglas County - \$10.00

## **Appendix C – Communications Plan**

### **Roseburg District Proposed Recreation Use Fees Communications Plan February 2016**

#### **Introduction**

The Bureau of Land Management, Roseburg District is seeking public comments for implementing new overnight camping and pavilion rental fees at its District recreation sites. Additionally, a new overnight camping fee is being proposed for the Scaredman Recreation Site through a separate process. Included in this proposal is an increase in the additional vehicle fee. Pending approval from the Southwest Oregon Resource Advisory Committee (RAC), the fee increase is proposed to be implemented in time for the 2016 camping season. The new Scaredman fee will be implemented in the 2017 camping season once that separate process is completed.

#### **Communication Goals**

- Explain what triggered a fee increase for campgrounds and pavilions on the Roseburg District
- Convey that the new and increasing fees are necessary and routine in order to maintain and keep open recreation sites, stay consistent with neighboring agencies and gain fair return for use on public lands.

#### **Target Audience**

- Local and regional recreationists
- Local Outfitter/Guides
- Douglas County residents
- Congressional Delegation
- Local Government
- Members of the public who have previously expressed interest in Roseburg District affairs



## Key Messages

- Fees have not been increased at Bureau of Land Management, Roseburg District recreation sites since 2007.
- The increase is to provide adequate funding for sites and maintain consistency with similar recreation opportunities that Douglas County and the Umpqua National Forest offer in the region.
- With the passage of the Federal Lands Recreation Enhancement Act of 2004, all fees collected from recreation sites must be reinvested for services, maintenance, and improvements to the sites. Fees may be adjusted from time to time to reflect changes in costs, due to inflation, and to ensure a fair return for the use of the public lands.
- Provide a table of fee increases:

Recreation Site	Existing Fee	Proposed Fee
<b>Individual Camping Sites:</b>		
Susan Creek	\$14	\$20
Millpond, Rock Creek, Tyee	\$10	\$14
Cavitt Creek	\$8	\$14
Scaredman	\$0	\$10
<b>Group Campground Reservation Sites:</b>		
Eagleview, Lone Pine	\$130	\$145
<b>Pavilion Reservation Sites:</b>		
Millpond	\$110	\$130
Rock Creek, Tyee	\$50	\$55
<b>Additional Vehicle Fee</b>	\$4	\$5

## Strategies

- Targeted outreach to public, elected officials and interest groups about the Proposed Recreation Use Fees
- Targeted outreach to media outlets within the region about the Proposed Recreation Use Fees.
- Convey that the Proposed Recreation Use Fees will provide the necessary budget to keep open and maintain sites and remain consistent with surrounding agencies.

## Timeline

<b>Notice of Proposed Recreation Use Fees Communications Plan February 2016</b>				
<b>Date</b>	<b>Item/Action</b>	<b>Lead Responsibility</b>	<b>Audience</b>	<b>Delivery Method</b>
September 2015	Collateral materials, communications plan, early alert, briefing papers, etc. to Washington Office	Michael Campbell – OR912 (503) 808-6031	OSO & WO Recreation (RVSAT) and Communications staff	E-mail
September 2015	Initial posting of notices at recreation sites asking for public comments relating to proposed fee increases.	Erik Taylor – OR 104 (541) 464-3271	Recreation site users	Physical posting at recreation sites
February 2016	Congressional Contacts – Distribute copies of press release and fact sheet	Cheyne Rossbach – OR100 (541) 464-3245	US Senators Merkley and Wyden, Rep. Peter DeFazio, State Senators - Prozanski, Kruse, and Heard	E-mail Mail
February 2016	Federal Register	Cheyne Rossbach	OSO & WO	E-mail
February 2016	Local Contacts	Cheyne Rossbach	Douglas County Parks Dept., Umpqua National Forest Oregon State Parks	E-mail Mail
February 2016	Press release regarding Proposed Recreation Use Fees	Cheyne Rossbach	Local media contact list Local and regional Tribes	E-mail Mail Post to Roseburg District website
February 2016	Comments submitted during 30-day comment	SW Oregon RAC	Commenting Public	E-mail, phone, postal mail

<b>Notice of Proposed Recreation Use Fees Communications Plan February 2016</b>				
<b>Date</b>	<b>Item/Action</b>	<b>Lead Responsibility</b>	<b>Audience</b>	<b>Delivery Method</b>
	period			
February 2016	Business Plan	Erik Taylor – OR 104 (541) 464-3271	Chris Dent - OR/WA Recreation Lead and WO 250 RVSAT team	E-mail
March 2016	Present to SW Oregon RAC	Erik Taylor	Southwest Oregon RAC	Presentation to group
April-May 2016	Implement the new and increased fees	Erik Taylor	Recreationists	Recreation opportunity guide, notices at recreation site information kiosks websites, Rec.gov

**Questions and Answers**

Q: Why is there a need to increase the fees and add a fee now?

A: The current fee structure has been in place since 2007. Since then, Oregon State Parks, Douglas County Parks and the Umpqua National Forest have increased fees; this increase allows us to remain consistent with these agencies. They are also necessary to keep up with changes in maintenance costs, due to inflation, and to ensure a fair return for the use of the public lands. A new fee at Scaredman Recreation Site is to be implemented as declining maintenance budgets have forced the closure of this site for the last 3 years.

Q: How did you decide how much to charge for a certain recreation site?

A: A fee comparison analysis was completed and these increases are in-line with what other agencies are charging for similar types of amenities at their overnight and pavilion rental facilities.

**Will the public have an opportunity to weigh in on this, and future decisions?**

The BLM will publish the Proposed Recreation Use Fees for a 30-day public review period during which the public will have the opportunity to learn about the proposal and to submit comments for consideration.

The public may submit comments on the Proposed Recreation Use Fees by any of the following methods:

- Website: <http://www.blm.gov/or/districts/roseburg/plans/index.php>
- E-mail: BLM\_OR\_RB\_Mail@blm.gov
- Fax: (541) 440-4948
- Mail: 777 NW Garden Valley Blvd. Roseburg OR, 97471

## BLM Seeks Input on Proposed Recreation Fees

**Roseburg, Ore.** -- The Bureau of Land Management, Roseburg District is seeking comments for implementing new overnight camping and pavilion rental fees at its District recreation sites. Included in this proposal is an increase in the additional vehicle fee.

Fees have not been increased at BLM Roseburg District recreation sites since 2007. The increase is to provide adequate funding for sites and maintain consistency with similar recreation opportunities that are offered by Douglas County and the Umpqua National Forest.

Pending approval from the Southwest Oregon Resource Advisory Committee (RAC), the fee increase would be implemented in time for the 2016 camping season.

Recreation Site	Existing Fee	Proposed Fee
<b>Individual Camping Sites:</b>		
Susan Creek	\$14	\$20
Millpond, Rock Creek, Tyee	\$10	\$14
Cavitt Creek	\$8	\$14
<b>Group Campground Reservation Sites:</b>		
Eagleview, Lone Pine	\$130	\$145
<b>Pavilion Reservation Sites:</b>		
Millpond	\$110	\$130
Rock Creek, Tyee	\$50	\$55
<b>Additional Vehicle Fee</b>		
	\$4	\$5

With the passage of the Federal Lands Recreation Enhancement Act of 2004, all fees collected from recreation sites must be reinvested for services, maintenance, and improvements to the sites. Fees may be adjusted from time to time to reflect changes in costs, due to inflation, and to ensure a fair return for the use of the public lands.

Public comments will be accepted for 30 days, from the date of this notice. Comments can be submitted to:

**Mail:** Roseburg District Office  
 Attn: Recreation Fee Proposals  
 777 N.W. Garden Valley Boulevard  
 Roseburg, OR 97471

**Email:** [BLM\\_OR\\_RB\\_Mail@blm.gov](mailto:BLM_OR_RB_Mail@blm.gov) Enter 'Recreation Fee Proposals' in the subject line.

The BLM manages more than 245 million acres of public land, the most of any Federal agency. This land, known as the National System of Public Lands, is primarily located in 12 Western states, including Alaska. The BLM also administers 700 million acres of sub-surface mineral estate throughout the nation. The BLM's mission is to manage and conserve the public lands for the use and enjoyment of present and future generations under our mandate of multiple-use and sustained yield. In Fiscal Year 2014, the BLM generated \$5.2 billion in receipts from public lands.

## **Appendix D – Federal Register Notice**

**DEPARTMENT OF THE INTERIOR**

**BUREAU OF LAND MANAGEMENT**

**[LLORR40000.L12320000.FV0000.LVRDOR130000.14XL5413AR.HAG 15-0234]**

**Notice of Intent to Collect Fees on Public Land in Douglas County, Oregon, Roseburg District,  
Scaredman Recreation Site**

**AGENCY:** Bureau of Land Management, Department of the Interior

**ACTION:** Notice of Intent

**SUMMARY:** Pursuant to applicable provisions of the Federal Lands Recreation Enhancement Act (FLREA), the Bureau of Land Management (BLM), Roseburg District Office, is proposing to begin collecting fees for overnight camping at Scaredman Recreation Site, located in Douglas County, Oregon.

**DATES:** To ensure that comments will be considered, the BLM must receive written comments on the proposal to collect fees by [60 DAYS AFTER THE DATE OF PUBLICATION IN THE *FEDERAL REGISTER*]. Comments received in person or by electronic mail after this date may not be considered by the BLM. Effective no less than six months after publication of this notice, the BLM Roseburg District will initiate fee collection at Scaredman Recreation Site, unless the BLM publishes a *Federal Register* notice to the contrary.

**ADDRESSES:** You may submit comments by mail, hand delivery, or electronic mail.

Mail or hand-delivery: BLM Roseburg District Office, 777 NW Garden Valley Blvd, Roseburg Oregon, 97471.

Electronic mail: [BLM\\_OR\\_RB\\_mail@blm.gov](mailto:BLM_OR_RB_mail@blm.gov). If you submit comments by electronic mail, please indicate “Attn: Scaredman Fee Proposal” in your subject line, and include your name and return address.

Copies of the fee proposal are available at the BLM Roseburg District Office at the above address and online at <http://www.blm.gov/or/districts/roseburg/index.php>.

**FOR FURTHER INFORMATION CONTACT:** Erik Taylor, Supervisory Outdoor Recreation Planner, Roseburg District Office, 777 NW Garden Valley Blvd, Roseburg, OR, 97471, by phone at (541) 440-4930, or by e-mail at [BLM\\_OR\\_RB\\_mail@blm.gov](mailto:BLM_OR_RB_mail@blm.gov). Persons who use a telecommunications device for the deaf (TDD) may call the Federal Information Relay Service (FIRS) at 1(800) 877-8339 to contact the above individual(s) during normal business hours. The FIRS is available 24 hours a day, 7 days a week, to leave a message or question with the above individuals. You will receive a reply during normal business hours.

**SUPPLEMENTARY INFORMATION:** Scaredman Recreation Site (T. 25S., R. 1W., Sec. 24) is located north of the Rogue-Umpqua Scenic Byway on Canton Creek Road (BLM Road 24-1-31). Under Section 3(g) of the Federal Lands Recreation Enhancement Act (FLREA), the Scaredman Recreation Site area will qualify, as is, as a site wherein visitors can be charged an “Expanded Amenity Recreation Fee.” Visitors wishing to use the expanded amenities that exist at the site would purchase a recreation use permit as described at 43 CFR Part 2930. Pursuant to FLREA and implementing regulations at 43 CFR Subpart 2933, fees may be charged for overnight camping where specific amenities and services are

provided. Specific visitor fees will be identified and posted at the site. Fees must be paid at the self-service pay station located at the camping areas. People holding the America the Beautiful - Senior Pass and/or Access Pass will be entitled to a 50 percent fee reduction on overnight fees.

The Scaredman Recreation site is a semi-primitive campground on Canton Creek in a semi-remote area. Canton Creek Road is 40 miles east of Roseburg off of the Rogue-Umpqua National Scenic Byway (Highway 138). Scaredman provides 10 individual tent campsites, drinking water, vault toilets, refuse containers, fire rings, a campground host and reasonable visitor protection. There are several undeveloped water play areas to enjoy along Canton Creek and Steamboat Creek. Fly fishing is available 3 miles south on the North Umpqua River. This recreation site is the only one on the Roseburg District that provides such amenities and recreation opportunities that does not currently charge a fee. In the past years, prior to 2013, it has been used heavily because it is the only “free” campground in the area. The likely recreation season for Scaredman will be from mid-May through mid-October.

Camping fees will be \$10.00/per site, per night, which would be consistent with other established fee sites in the area including other BLM-administered sites in the area and those overnight sites managed by the Umpqua National Forest and Douglas County Parks Department. Future adjustments in the fees charged could be made in accordance with the Roseburg District Business Plan for recreation sites and with concurrence from the Southwest Oregon Resource Advisory Committee (SWRAC). The Bureau of Land Management, Roseburg District has notified and involved the public about the proposal to collect fees and the Southwest Oregon RAC approved the fee proposal in March of 2016, following FLREA guidelines. Copies of the business plan are available at the Bureau of Land Management, Roseburg Office and the Bureau of Land Management, Oregon State Office.

The BLM has found that recreation fee proposals are of a procedural nature and not a major federal action, thus excluded from environmental review under Section 102(2)(C) of the National Environmental



Policy Act of 1969 (NEPA), 42 U.S.C. 4332(C), pursuant to 43 CFR 46.210(i). In addition, the fee proposals do not present any of the 12 extraordinary circumstances listed at 43 CFR 46.215.

The Bureau of Land Management, Roseburg District welcomes public comments on this proposal. Before including your address, phone number, email address, or other personally identifiable information in your comment, be advised that your entire comment—including your personally identifiable information—may be made publicly available at any time. While you can ask us in your comment to withhold from public review your personally identifiable information, we cannot guarantee that we will be able to do so.

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Barbara Machado

BLM Roseburg District Manager (acting)

Authority: 16 U.S.C. 6803(b) and 43 CFR 2932.13