



Homeland  
Security



## LOCAL ARRANGEMENT FOR REPATRIATION OF MEXICAN NATIONALS

The Consulate of Mexico in Indianapolis, Indiana, (“the Consulate”) and the Detroit Immigration and Customs Enforcement, Field Office Director, Office of Detention and Removal and the Office of the Special Agent in Charge, ICE Office of Investigations, Field Office for Customs and Border Protection (Office of Field Operations and Office of Border Patrol), of the Department of Homeland Security (DHS) of the United States of America (“the United States”), all together hereinafter referred to as “the Participants”:

**RECOGNIZING** the obligations of Mexico and the United States of America set forth in the Vienna Convention on Consular Relations of April 24, 1963, of which both are Contracting Parties, and in the Consular Convention between the United Mexican States and the United States of America of August 12, 1942;

**BEARING IN MIND** the provisions of the Memorandum of Understanding on Consular Protection of Mexican and United States Nationals, of May 7, 1996; and the Memorandum of Understanding on Consultation Mechanisms of the Immigration and Naturalization Service Functions and Consular Protection, of June 11, 1998;

**RECOGNIZING** the need to regulate the flow of persons, particularly on the common border, as was reflected in the Memorandum of Understanding between the Department of Homeland Security of the United States of America and the Secretariat of Governance and the Secretariat of Foreign Affairs of the United Mexican States, on the Safe, Orderly, Dignified and Humane Repatriation of Mexican Nationals, signed on February 20, 2004 (hereinafter the MOU);

**CONSIDERING** that the Governments of the United States of America and the United States of Mexico have approached the topic of migration at the highest level, and that the Joint Declaration “Towards a Partnership for Prosperity: The Guanajuato Proposal” addresses this issue as a matter of cooperation and shared responsibility.

**CONSIDERING** that in 1997 the Working Group on Migration and Consular Affairs of the Mexico-U.S. Bi-national Commission was established as a means of developing improved procedures for repatriating Mexican nationals in a safe, dignified and orderly way with respect to their human rights, and that this Working Group has strengthened the mutual collaboration in the subsequent sessions on those matters;

**DESIRING** to establish a Local Arrangement on the safe and orderly repatriation of Mexican nationals, as mentioned in the Plan of Action for Cooperation on Border Safety, of June 21, 2001; the U.S.-Mexico Border Partnership Action Plan, of March 22, 2002, and the U.S.-Mexico Action Plan for Cooperation on Border Safety, of February 20, 2004.

Have established the following Local Arrangement:

## **CRITERIA AND PROCEDURES**

### **SECTION 1**

The purpose of this Arrangement is to establish local procedures for the orderly and safe repatriation of Mexican nationals from the United States to Mexico, consistent with the criteria and principles referred to in Article 3 of the February 20, 2004 Memorandum of Understanding on the Safe, Orderly, Dignified and Humane Repatriation of Mexican Nationals (the MOU).

### **SECTION 2**

Consistent with the MOU, repatriations from the interior, ports of entry and at the border of the United States and Mexico should be conducted in a manner that will be consistent with the respect of the human rights and dignity of Mexican nationals found in the United States in violation of U.S. immigration law.

### **SECTION 3**

Under this Arrangement:

The Consulate of Mexico in **Indianapolis, Indiana**, should take appropriate actions with respect to Mexican nationals found in, detained in or repatriated from the counties of the consular jurisdiction listed in **Attachment A**.

The following DHS authorities should take appropriate actions with respect to Mexicans found in, detained in or repatriated from the counties listed above:

- a) Customs and Border Protection (CBP): **Chicago, Il. Office of Field Operations (OFO).**
- b) Customs and Border Protection (CBP): **Detroit, Mi. and Port Clinton, Oh, Office of Border Patrol (OBP).**
- c) Immigration and Customs Enforcement (ICE): **Detention and Removal Operations (DRO) Columbus, Oh, Cincinnati, Oh, and Cleveland, Oh.**
- d) Immigration and Customs Enforcement (ICE) **Office of Investigations Cincinnati, Oh, and Columbus, Oh.**

When the repatriation of a Mexican national involves areas covered by this Arrangement and one or more additional local arrangements (e.g., the individual is detained by DHS in a county covered by this arrangement and is to be repatriated at a point of repatriation covered by another Local Arrangement) this Arrangement will apply to the actions that take place within the area covered by this Arrangement, and the other local arrangement(s) will apply to the actions that take place within the area(s) covered by the other local arrangement(s).

## **CONSULAR NOTIFICATION AND ACCESS**

### **SECTION 4**

The DHS Participants should advise every detained Mexican national (who is not also a U.S. national) that he/she may communicate with a consular official. When a detained Mexican national requests consular access, the DHS Participants should notify the Mexican Consulate, facilitate access and provide Mexican consular officials, to the extent practicable, the opportunity to conduct interviews in private. The DHS Participants should make available to the Mexican Participants copies of applicable regulations and the DHS Detention Standards applicable to all persons detained for a period longer than 72 hours.

Consular notification should be made by phone at (317) 951-4175 / 4832, and by fax (317) 951-4176

## **SECTION 5**

The Participants have listed in **Attachment 1** the names and titles of, and contact information for, their officials who are responsible for the delivery to, or reception of Mexican nationals, in Mexico, or for the coordination of repatriation activities.

## **SECTION 6**

The DHS Participants should provide to the appropriate points of contact designated by the Mexican participants in **Attachment 1** the names and appropriate information of Mexican nationals being directly repatriated at the ports of entry or from the borders of the United States for whom notifications have not previously been made but who are suspected of committing, or known to have committed criminal violations, in the United States or Mexico, as well as those identified as being of special interest to the Government of Mexico. Such notification should be provided in a timely manner prior to any repatriation.

Local procedures should be developed as necessary to ensure that repatriation is accomplished in a coordinated manner through a mechanism developed by the appropriate officials of both countries when an individual who is suspected of committing, or known to have committed, criminal violations has been identified as being of special interest to the Government of Mexico in response to a previous notification.

## **SECTION 7**

The Participants should set forth the conditions for routine notification of repatriations of Mexican nationals from the interior, ports of entry, and at the border of the United States and Mexico. Notification of routine repatriations should be done in a manner consistent with logistical and operational needs.

The DHS Participants should whenever possible, consistent with logistical and operational needs, deliver to the appropriate Mexican Participants at established points of repatriation and at the time of repatriation, a list of Mexican nationals to be repatriated, which includes at least name, sex, date and place of birth.

The Mexican Participants should provide appropriate officials at the established points of repatriation to receive the requested information.

### **SECTION 8**

The Participants have established the points of repatriation, and their hours of scheduled operation and staffing, in **Attachment 2**. The Participants should update the Attachment whenever the points of repatriation or their hours of scheduled operation and staffing change. The Mexican Participants should make every effort to ensure that agreed-upon points of repatriation are fully staffed with appropriate local, state and/or federal entities responsible for the health, welfare and safety of Mexican nationals.

### **SECTION 9**

The Participants have listed in **Attachment 3** the points of contact to receive and/or convey information about incidents involving reported misconduct, mistreatment or violations of human rights.

In regard to the solution of differences in the application or interpretation of this Arrangement, the procedures established in articles 8 and 1 b) of the MOU remain applicable.

## **INTERIOR AND BORDER COORDINATION**

### **SECTION 10**

The unity of families should be preserved during repatriation, within administrative parameters. For purposes of this Arrangement, the Participants define "family" as including spouses (including common law spouses), children, siblings (brothers and sisters), parents, grandparents, aunts and uncles. When doubts about kinship between juveniles and adults

exist, DHS participants should coordinate with the Consulate of Mexico in order to safeguard the well-being of the juveniles.

#### **SECTION 11**

The Participants should repatriate persons with special needs during daylight hours to ensure their safety. For purposes of this Arrangement, "persons with special needs" may include, but are not limited to, unaccompanied minors, the elderly, pregnant women, and individuals who are mentally or medically incapacitated. The Mexican participants should make every effort to have the appropriate representatives receive such persons upon repatriation from the United States. Repatriation of such persons should generally be arranged in a timely manner.

#### **SECTION 12**

If additional preparation is required to receive an unaccompanied minor or an individual with medical, mental or other special needs, the DHS Participants should provide the information specified in **Attachment 4** to the Mexican Participants.

### **ARRANGEMENT'S EVALUATION**

#### **SECTION 13**

Based on the framework of Article 5 of the MOU, when specific circumstances so require and if deemed feasible, the Repatriation Technical Working Group will explore bilateral mechanisms for repatriation of Mexican nationals to their places of origin, conforming to the agreed principles.

The Participants may also propose special programs for consideration by the Repatriation Technical Working Group.

The Participants should develop local procedures to implement approved special programs.

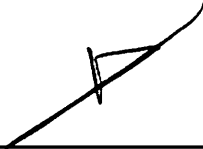
#### **SECTION 14**

The Participants should meet no less than two times per year to review the arrangement and discuss repatriation issues. The Participants should refer to the Repatriation Technical

Working Group: (a) unresolved issues; (b) best practices; (c) new or emerging repatriation issues, and (d) proposed changes in, or proposed termination of, the local repatriation arrangement.

The local repatriation procedures should be reviewed and updated in consultation with the Repatriation Technical Working Group at least on an annual basis.

FOR THE CONSULATE OF MEXICO IN  
INDIANAPOLIS, IN.



---

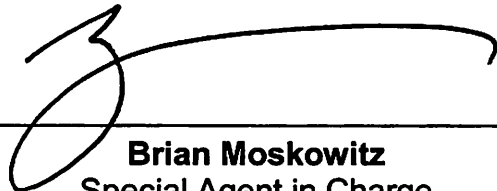
**Juan M. Solana**  
Consul of Mexico

FOR THE DEPARTMENT OF HOMELAND  
SECURITY OF THE UNITED STATES  
OF AMERICA



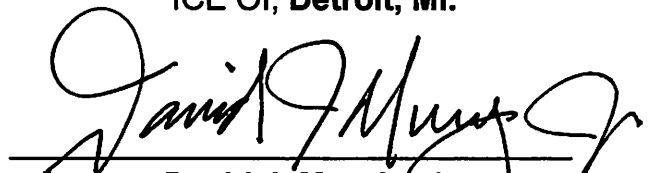
---

**Vincent J. Clausen**  
Field Office Director  
ICE DRO, Detroit, Mi.



---

**Brian Moskowitz**  
Special Agent in Charge  
ICE OI, Detroit, Mi.



---

**David J. Murphy Jr.**  
Director of Field Operations  
CBP, Chicago II.

Signed in Indianapolis, In., on December 30<sup>th</sup>, 2008, in two originals in the Spanish and English languages, being both texts equally valid.

**CONSULAR JURISDICTION OF THE  
CONSULATE OF MEXICO IN INDIANAPOLIS**

**OHIO COUNTIES**

- |    |           |    |            |
|----|-----------|----|------------|
| 1  | ADAMS     | 29 | KNOX       |
| 2  | ATHENS    | 30 | LAWRENCE   |
| 3  | AUGLAIZE  | 31 | LICKING    |
| 4  | BELMONT   | 32 | LOGAN      |
| 5  | BROWN     | 33 | MADISON    |
| 6  | BUTLER    | 34 | MARION     |
| 7  | CARROLL   | 35 | MEIGS      |
| 8  | CHAMPAIGN | 36 | MERCER     |
| 9  | CLARK     | 37 | MIAMI      |
| 10 | CLERMONT  | 38 | MONROE     |
| 11 | CLINTON   | 39 | MONTGOMERY |
| 12 | COSHOCTON | 40 | MORGAN     |
| 13 | DARKE     | 41 | MORROW     |
| 14 | DELAWARE  | 42 | MUSKINGUM  |
| 15 | FAIRFIELD | 43 | NOBLE      |
| 16 | FAYETTE   | 44 | PERRY      |
| 17 | FRANKLIN  | 45 | PICKAWAY   |
| 18 | GALLIA    | 46 | PIKE       |
| 19 | GREENE    | 47 | PREBLE     |
| 20 | GUERNSEY  | 48 | ROSS       |
| 21 | HAMILTON  | 49 | SCIOTO     |
| 22 | HARDIN    | 50 | SHELBY     |
| 23 | HARRISON  | 51 | TUSCARAWAS |
| 24 | HIGHLAND  | 52 | UNION      |
| 25 | HOCKING   | 53 | VINTON     |
| 26 | HOLMES    | 54 | WARREN     |
| 27 | JACKSON   | 55 | WASHINGTON |
| 28 | JEFFERSON |    |            |



**OFFICIAL PARTICIPANTS**

**DEPARTMENT OF HOMELAND SECURITY, COLUMBUS, OH.**

Office of Investigations

**Brian Moskowitz**

B6 & 7C

Special Agent in Charge  
Deputy Special Agent in Charge

(313) 226

(313) 226

B6 & 7C

Office of Detention and Removal

**Vincent J. Clausen**

B6 & 7C

Field Office Director  
Deputy Field Office Director

(313) 568

(313) 568

B6 & 7C

Customs and Border Protection

**David J. Murphy, Jr.**

B6 & 7C

Director of Field Operations  
Program Manager

(312) 983

(312) 983

B6 & 7C

---

**CONSULATE OF MEXICO IN INDIANAPOLIS, IN.**

**Juan M. Solana**  
**Martin Alcala**  
**Erendira Quintero**

Consul of Mexico  
Deputy Consul  
Department of Protection

(317) 951

(317) 951

(317) 951

B6 & 7C

The participants have agreed to closely coordinate repatriations in a safe, humane, and orderly manner. In the interest of all participants, it is agreed that the primary vehicle for effecting repatriation will continue to be the utilization of the Justice Prisoner Alien Transport System (JPATS).

Under most circumstances, Flight Operations flights will continue to be staged at **Hamilton, Oh. and Tiffin, Oh.**, and depart **Toledo, Oh.** every Tuesday morning. Any changes or additions to the JPATS schedule will be communicated to the Consulate of Mexico in **Indianapolis, In.**, in advance.

The Participants agree to report any incidents or allegations involving employees, in writing, as soon as possible, after the incident or allegation occurs. The relevant points of contact for matters of concern are listed below. In case of an emergency, reports may be made telephonically and followed by a written report.

**DEPARTMENT OF HOMELAND SECURITY**

Office of Investigations

**Brian Moskowitz**  
Special Agent in Charge  
477 Michigan Ave.  
Detroit, MI. 48226


(313) 226- B6 & 7C

Office of Detention and Removal

**Vincent J. Clausen**  
Office of Detention and Removal  
Field Office Director,  
333 Mt. Elliott St.  
Detroit, MI 48207

(313) 568- B6 & 7C

Customs and Border Protection

**David J. Murphy, Jr.**  
Office of Customs and Border Protection  
Office of Port Director,  
610 S Canal St.,  Floor  
Chicago, IL. 60607

(312) 983- B6 & 7C

---

**CONSULATE OF MEXICO IN INDIANAPOLIS, IN.**

**Juan M. Solana**  
Consul of Mexico  
39 W. Jackson Place, Suite 103  
Indianapolis, IN. 46225

(317) 951- B6 & 7C

For all cases requiring additional preparation to receive an unaccompanied minor or an individual with medical, mental or other special needs, the DHS participants should coordinate directly with the Mexican Consulate to make the necessary arrangements prior to the removal.

It is also agreed that unaccompanied minors 17 years with criminal record will be repatriated via the Flight Operations Justice Prisoner Alien Transport System.