

## 19. Great Plains

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### 12 Key Messages

- 13 **1. Rising temperatures are leading to increased demand for water and energy. In parts**  
14 **of the region, this will constrain development, stress natural resources, and increase**  
15 **competition for water among communities, agriculture, energy production, and**  
16 **ecological needs.**
- 17 **2. Changes to crop growth cycles due to warming winters and alterations in the timing**  
18 **and magnitude of rainfall events have already been observed; as these trends**  
19 **continue, they will require new agriculture and livestock management practices.**
- 20 **3. Landscape fragmentation is increasing, for example, in the context of energy**  
21 **development activities in the northern Great Plains. A highly fragmented landscape**  
22 **will hinder adaptation of species when climate change alters habitat composition**  
23 **and timing of plant development cycles.**
- 24 **4. Communities that are already the most vulnerable to weather and climate extremes**  
25 **will be stressed even further by more frequent extreme events occurring within an**  
26 **already highly variable climate system.**
- 27 **5. The magnitude of expected changes will exceed those experienced in the last**  
28 **century. Existing adaptation and planning efforts are inadequate to respond to these**  
29 **projected impacts.**

### 30 Introduction

31 The Great Plains is a diverse region where climate and water are woven into the fabric of life.  
32 Day-to-day, month-to-month, and year-to-year changes in the weather can be dramatic and  
33 challenging for communities and their commerce. The region experiences multiple climate and  
34 weather hazards, including floods, droughts, severe storms, tornadoes, hurricanes, and winter  
35 storms. In much of the Great Plains, too little precipitation falls to replace that needed by  
36 humans, plants, and animals. These variable conditions in the Great Plains already stress  
37 communities and cause billions of dollars in damage; climate change will add to both stress and  
38 costs.

1 The people of the Great Plains historically have adapted to this challenging climate. Although  
2 projections suggest more frequent and more intense droughts, severe rainfall events, and heat  
3 waves, communities and individuals can reduce vulnerabilities through the use of new  
4 technologies, community-driven policies, and the judicious use of resources. Adaptation (means  
5 of coping with changed conditions) and mitigation (reducing emissions of heat-trapping gases to  
6 reduce the speed and amount of climate change) choices can be locally driven, cost effective, and  
7 beneficial for local economies and ecosystem services.

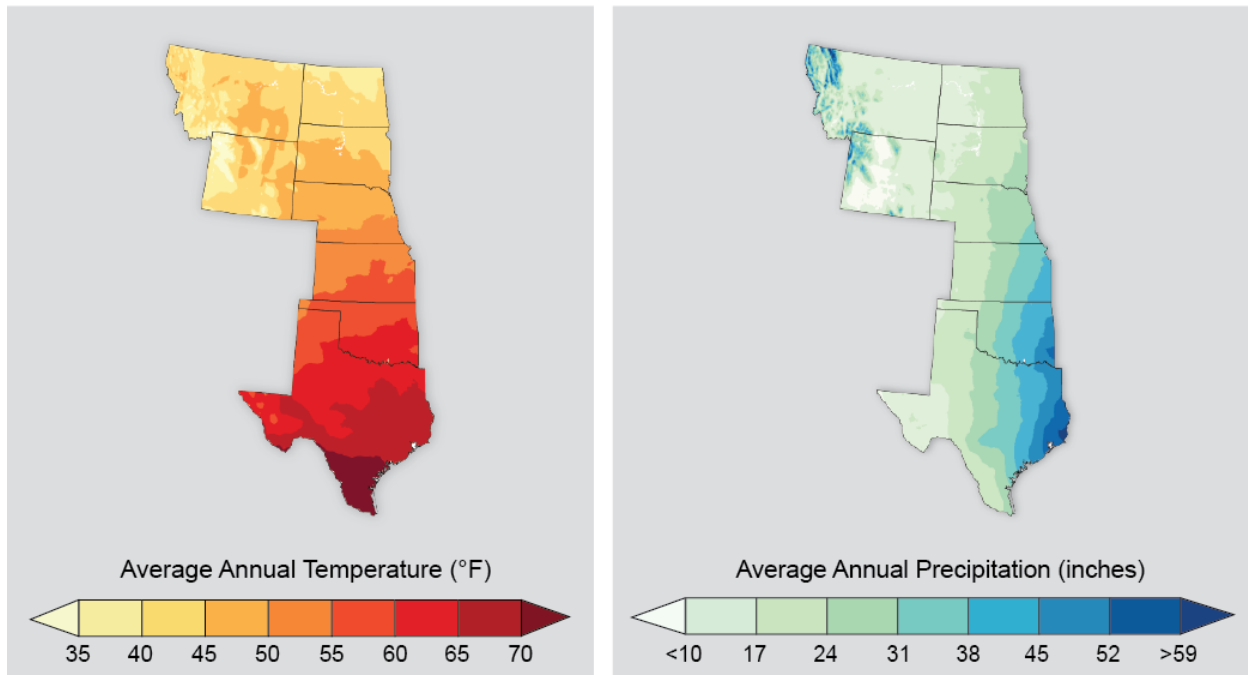
8 Significant climate-related challenges are expected to involve: 1) resolving increasing  
9 competition among land, water, and energy resources; 2) developing and maintaining sustainable  
10 agricultural systems; 3) conserving vibrant and diverse ecological systems; and 4) enhancing the  
11 resilience of the region's people to the impacts of climate extremes. These growing challenges  
12 will unfold against a changing backdrop that includes a growing urban population and declining  
13 rural population, new economic factors that drive incentives for crop and energy production,  
14 advances in technology, and shifting policies such as those related to farm and energy subsidies.

15 The Great Plains region features relatively flat plains that increase in elevation from sea level to  
16 more than 5,000 feet at the base of mountain ranges along the Continental Divide. Forested  
17 mountains cover western Montana and Wyoming, extensive rangelands spread throughout the  
18 Plains, marshes extend along Texas' Gulf Coast, and desert landscapes distinguish far west  
19 Texas.<sup>1</sup> A highly diverse climate results from the region's large north-south extent and change of  
20 elevation. This regional diversity also means that climate change impacts will vary across the  
21 region.

22 Great Plains residents already must contend with weather challenges from winter storms,  
23 extreme heat and cold, severe thunderstorms, drought, and flood-producing rainfall. Texas' Gulf  
24 Coast averages about three tropical storms or hurricanes every four years,<sup>2</sup> generating coastal  
25 storm surge and sometimes bringing heavy rainfall and damaging winds hundreds of miles  
26 inland. The expected rise in sea level will result in the potential for greater damage from storm  
27 surge along the Gulf Coast of Texas (see Ch. 25: Coasts).

28 Annual average temperatures range from less than 40°F in the mountains of Wyoming and  
29 Montana to more than 70°F in south Texas, with extremes ranging from -70°F in Montana to  
30 121°F in North Dakota and Kansas.<sup>3</sup> Summers are long and hot in the south; winters are long and  
31 often severe in the north. North Dakota's increase in annual temperature over the past 130 years  
32 is the fastest in the contiguous U.S. and is mainly driven by warming winters.<sup>4</sup>

## Temperature and Precipitation Distribution in the Great Plains



1 **Figure 19.1:** Temperature and Precipitation Distribution in the Great Plains

2 **Caption:** The region has a distinct north-south gradient in average temperature patterns  
 3 (left), with a hotter south and colder north. For precipitation (right), the regional gradient  
 4 runs east-west, with a wetter east and a much drier west. Averages shown here are for the  
 5 period 1981-2010. (Figure source: adapted from Kunkel et al. 2013<sup>4</sup>).

6 The region has a distinct north-south gradient in average temperature patterns, with a hotter  
 7 south and colder north (Figure 19.1). Average annual precipitation greater than 50 inches  
 8 supports lush vegetation in eastern Texas and Oklahoma. For most places, however, average  
 9 rainfall is less than 30 inches, with some of Montana, Wyoming, and far west Texas receiving  
 10 less than 15 inches a year. Across much of the region, annual water loss from transpiration by  
 11 plants and from evaporation is higher than annual precipitation, making these areas particularly  
 12 susceptible to droughts.

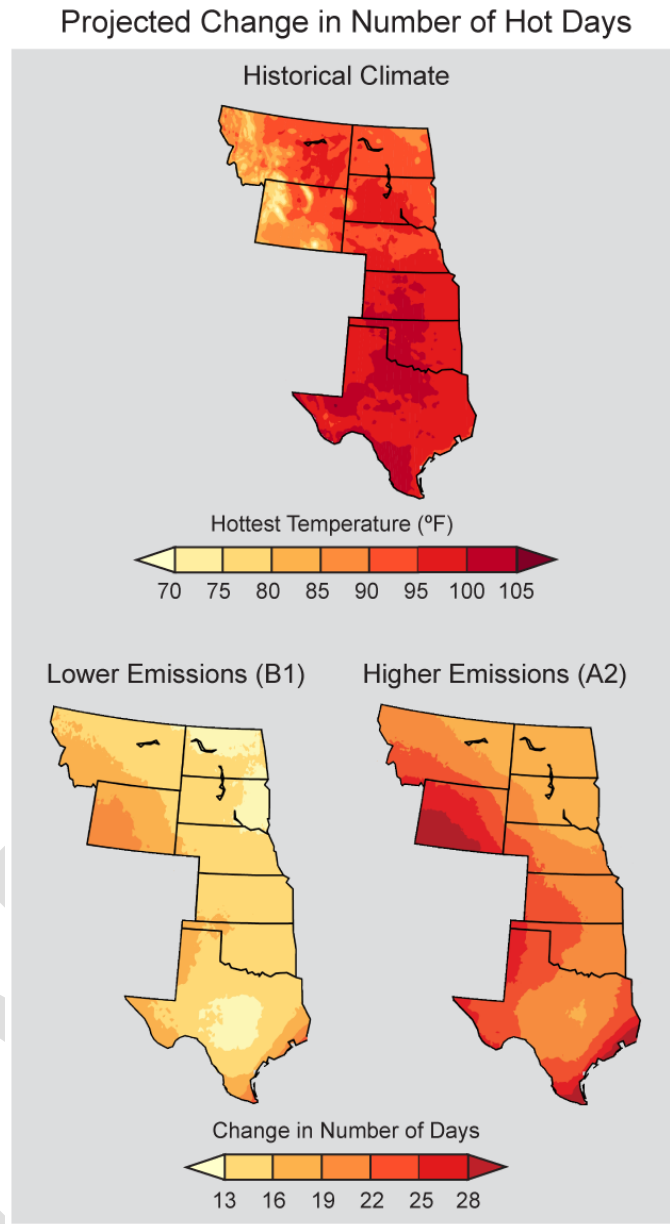
### 13 **Projected Climate Change**

14 For an average of seven days per year, maximum temperatures reach more than 100°F in the  
 15 Southern Plains and about 95°F in the Northern Plains (Figure 19.2). These high temperatures are  
 16 projected to occur much more frequently, even under a scenario of substantial reductions in heat-  
 17 trapping gas (also called greenhouse gas) emissions (B1), with days over 100°F projected to  
 18 double in number in the north and quadruple in the south by mid-century (Ch. 2: Our Changing  
 19 Climate; Key Message 7).<sup>4</sup> Similar increases are expected in the number of nights with minimum  
 20 temperatures higher than 80°F in the south and 60°F in the north (cooler in mountain regions; see  
 21 Figure 19.3). These increases in extreme heat will have many negative consequences, including  
 22 increases in surface water losses, heat stress, and demand for air conditioning.<sup>5</sup> These negative

1 consequences will more than offset the benefits of warmer winters, such as lower winter heating  
2 demand, less cold stress on humans and animals, and a longer growing season, which will be  
3 extended by mid-century an average of 24 days relative to the 1971-2000 average.<sup>4,5</sup> More  
4 overwintering insect populations are also expected.<sup>5</sup>

5 Winter and spring precipitation is projected to increase in the northern states of the Great Plains  
6 region under the A2 scenario, relative to the 1971-2000 average. In central areas, changes are  
7 projected to be small relative to natural variations (Ch. 2: Our Changing Climate; Key Messages  
8 5).<sup>4</sup> Projected changes in summer and fall precipitation are small except for summer drying in the  
9 central Great Plains, although the exact locations of this drying are uncertain. The number of  
10 days with heavy precipitation is expected to increase by mid-century, especially in the north (Ch.  
11 2: Our Changing Climate; Key Messages 6). Large parts of Texas and Oklahoma are projected to  
12 see longer dry spells (up to 5 more days on average by mid-century). By contrast, changes will  
13 be minimal in the north (Ch. 2: Our Changing Climate; Key Message 7).<sup>4</sup>

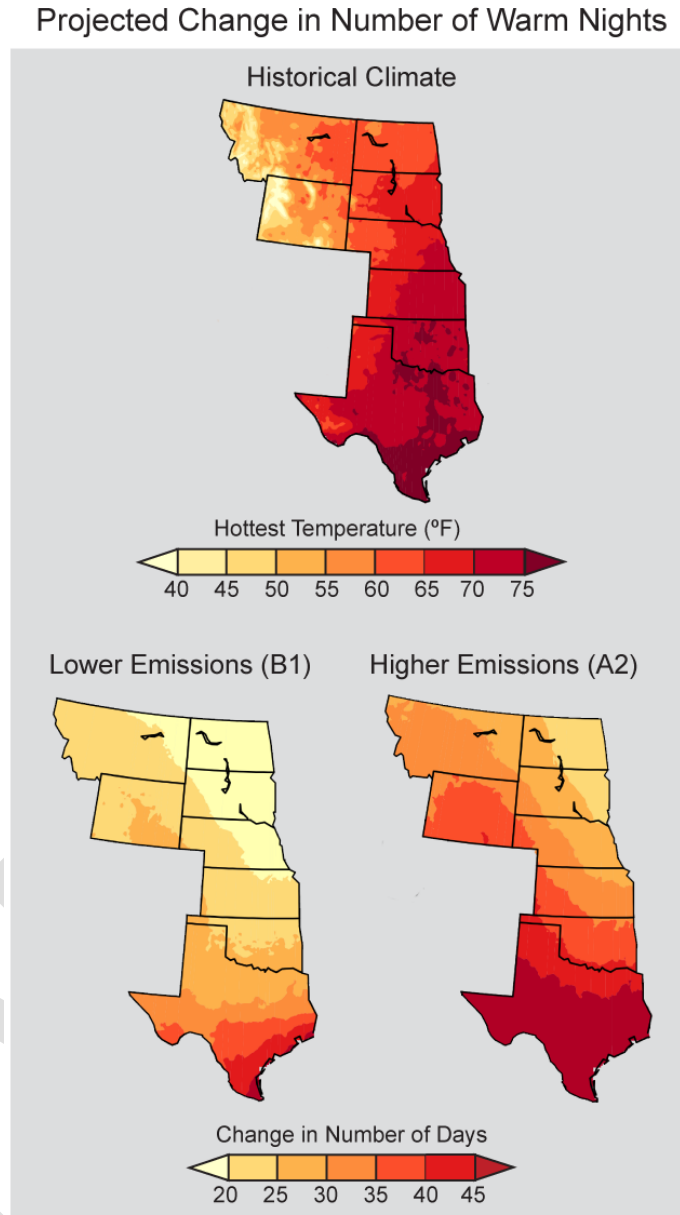
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**Figure 19.2:** Projected Change in Number of Hot Days

**Caption:** The number of days with the hottest temperatures is projected to increase dramatically. The historical (1971-2000) distribution of temperature for the hottest 2% of days (Top: about seven days each year) echoes the distinct north-south gradient in average temperatures. However, by mid-century (2041-2070), the projected change in number of days exceeding those hottest temperatures is greatest in the western areas and Gulf Coast for both the lower emissions scenario (B1) and for the higher emissions scenario (A2). (Figure source: NOAA NCDC / CICS-NC).

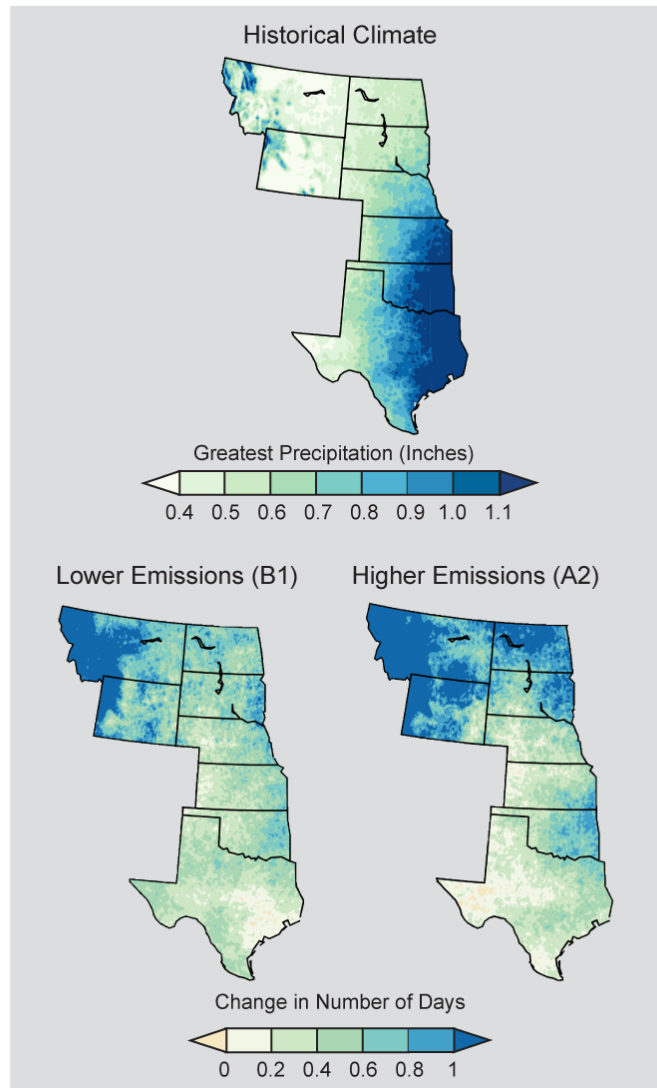


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**Figure 19.3:** Projected Change in Number of Warm Nights

**Caption:** The number of nights with the warmest temperatures is projected to increase dramatically. The historical (1971-2000) distribution of temperature for the warmest 2% of nights (Top: about seven days each year) echoes the distinct north-south gradient in average temperatures. By mid-century (2041-2070), the projected change in number of nights exceeding those warmest temperatures is greatest in the south for both the lower emissions scenario (B1) and for the higher emissions scenario (A2). (Figure source: NOAA NCDC / CICS-NC).

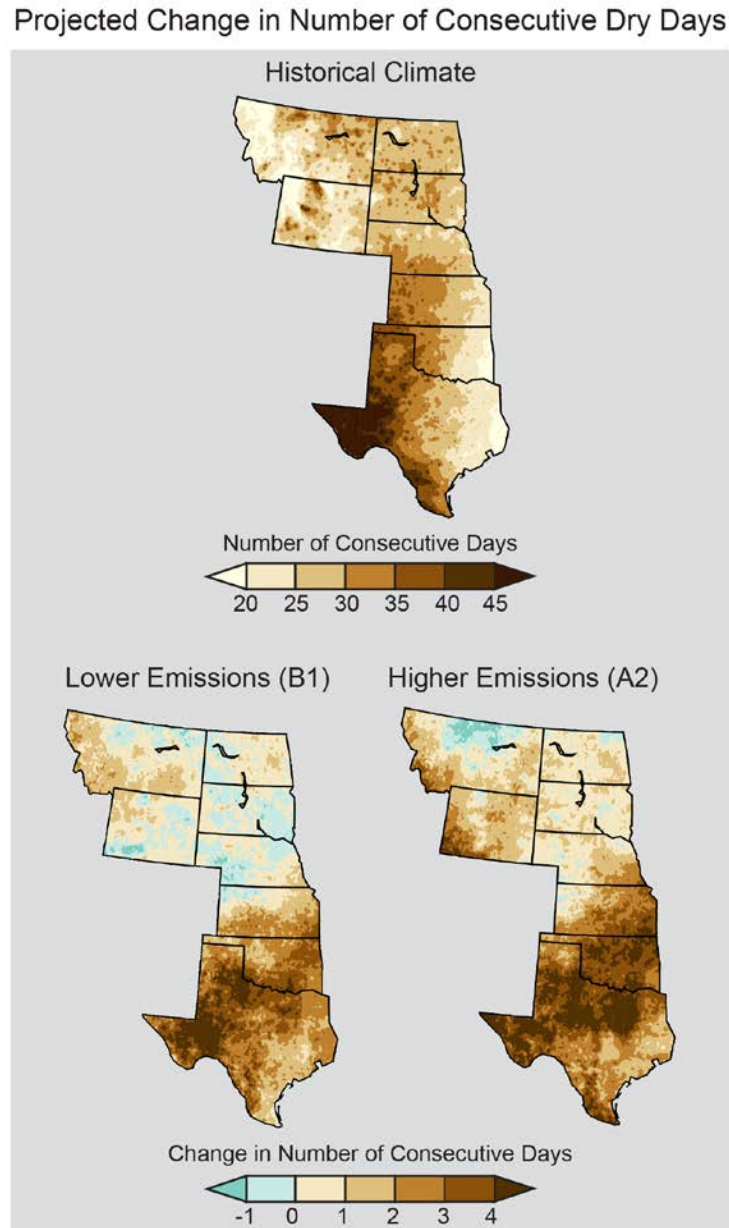
Projected Change in Number of Heavy Precipitation Days



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**Figure 19.4:** Projected Change in Number of Heavy Precipitation Days

**Caption:** The number of days with the heaviest precipitation is not projected to change dramatically. The historical (1971-2000) distribution of the greatest 2% of daily precipitation (Top: about seven days each year) echoes the regional east-west gradient in average precipitation. By mid-century (2041-2070), the projected change in days exceeding those precipitation amounts remains greatest in the northern area for both the lower emissions scenario (B1) and for the higher emissions scenario (A2). (Figure source: NOAA NCDC / CICS-NC).



1 **Figure 19.5:** Projected Change in Number of Consecutive Dry Days  
 2 **Caption:** Current regional trends of a drier south and a wetter north are projected to  
 3 become more pronounced by mid-century (2041-2070 as compared to 1971-2000  
 4 averages). Maps show the maximum annual number of consecutive days in which limited  
 5 (less than 0.01 inches) precipitation was recorded on average from 1971 to 2000 (top),  
 6 projected changes in the number of consecutive dry days assuming substantial reductions  
 7 in emissions (B1), and projected changes if emissions continue to rise (A2). The  
 8 southeastern Great Plains, which is the wettest portion of the region, is projected to  
 9 experience the largest increases in the number of consecutive dry days. (Figure source:  
 10 NOAA NCDC / CICS-NC).



## 1 *Energy, Water and Land Use*

2 **Rising temperatures are leading to increased demand for water and energy. In parts of the**  
3 **region, this will constrain development, stress natural resources, and increase competition**  
4 **for water among communities, agriculture, energy production, and ecological needs.**

5 Energy, water, and land use are inherently interconnected,<sup>6</sup> and climate change is creating a new  
6 set of challenges for these critical sectors (Ch. 10: Energy, Water, and Land Use).<sup>7,8</sup> The Great  
7 Plains is rich with energy resources, primarily from coal, oil, and natural gas, with growing wind  
8 and biofuel industries.<sup>9</sup> Texas produces 16% of U.S. energy (mostly from crude oil and natural  
9 gas), and Wyoming provides an additional 14% (mostly from coal). North Dakota is the second  
10 largest producer of oil in the Great Plains, behind Texas. Nebraska and South Dakota rank third  
11 and fifth in biofuel production, and five of the eight Great Plains states have more than 1,000  
12 megawatts of installed wind generation capacity, with Texas topping the list.<sup>10</sup> More than 80% of  
13 the region's land area is used for agriculture, primarily cropland, pastures, and rangeland. Other  
14 land uses include forests, urban and rural development, transportation, conservation, and  
15 industry.

16 Significant amounts of water are used to produce energy<sup>7,11</sup> and to cool power plants.<sup>12</sup>  
17 Electricity is consumed to collect, purify, and pump water. Although hydraulic fracturing to  
18 release oil and natural gas is a small component of total water use,<sup>13</sup> it can be a significant  
19 proportion of water use in local and rural groundwater systems. Energy facilities, transmission  
20 lines, and wind turbines can fragment both natural habitats and agriculture lands (Ch. 10:  
21 Energy, Water, and Land).<sup>5</sup>

22 The trend toward more dry days and higher temperatures across the south will increase  
23 evaporation, decrease water supplies, reduce electricity transmission capacity, and increase  
24 cooling demands. These changes will add stress to limited water resources and affect  
25 management choices related to irrigation, municipal use, and energy generation.<sup>14</sup> In the  
26 Northern Plains, warmer winters may lead to reduced heating demand while hotter summers will  
27 increase demand for air conditioning, with the summer increase in demand outweighing the  
28 winter decrease (Ch. 4: Energy, Key Message 2).<sup>14</sup>

29 Changing extremes in precipitation are projected across all seasons, including higher likelihoods  
30 of both increasing heavy rain and snow events<sup>4</sup> and more intense droughts (Ch. 2: Our Changing  
31 Climate, Key Messages 5 and 6).<sup>15</sup> Increased winter and spring precipitation and very heavy  
32 precipitation events are both projected to increase in the northern portions of the area, leading to  
33 increased runoff and flooding that will reduce water quality and erode soils. Increased snowfall,  
34 rapid spring warming, and intense rainfall can combine to produce devastating floods, as is  
35 already common along the Red River of the North. More intense rains will also contribute to  
36 urban flooding.

37 Increased drought frequency and intensity can turn marginal lands into deserts. Reduced per  
38 capita water storage will continue to increase vulnerability to water shortages.<sup>16</sup> Federal and state  
39 legal requirements mandating water allocations for ecosystems and endangered species add  
40 further competition for water resources.

1 Diminishing water supplies and rapid population growth are critical issues in Texas. Because  
2 reservoirs are limited and have high evaporation rates, San Antonio has turned to the Edwards  
3 Aquifer as a major source of groundwater storage. Nineteen water districts joined to form a  
4 Regional Water Alliance for sustainable water development through 2060. The alliance creates a  
5 competitive market for buying and selling water rights and simplifies transfer of water rights.

## 6 *Sustaining Agriculture*

7 **Changes to crop growth cycles due to warming winters and alterations in the timing and**  
8 **magnitude of rainfall events have already been observed; as these trends continue, they will**  
9 **require new agriculture and livestock management practices**

10 The important agricultural sector in the Great Plains, with a total market value of about \$92  
11 billion (the most important being crops at 43% and livestock at 46%),<sup>17</sup> already contends with  
12 significant climate variability (Ch. 6: Agriculture). Projected changes in climate, and human  
13 responses to it, will affect aspects of the region's agriculture, from the many crops that rely  
14 solely on rainfall, to the water and land required for increased energy production from plants,  
15 such as fuels made from corn or switchgrass (see Ch. 10: Energy, Water, and Land).

16 Water is central to the region's productivity. The High Plains Aquifer, including the Ogallala, is  
17 a primary source for irrigation.<sup>18</sup> In the Northern Plains, rain recharges this aquifer quickly, but  
18 little recharge occurs in the Southern Plains.<sup>19,20</sup>

19 Projected changes in precipitation and temperature have both positive and negative consequences  
20 to agricultural productivity in the Northern Plains. Projected increases in winter and spring  
21 precipitation in the Northern Plains will benefit agricultural productivity by increasing water  
22 availability through soil moisture reserves during the early growing season, but this can be offset  
23 by fields too wet to plant. Rising temperatures will lengthen the growing season, possibly  
24 allowing a second annual crop in some places and some years. Warmer winters pose  
25 challenges.<sup>21,22,23</sup> For example, some pests and invasive weeds will be able to survive the warmer  
26 winters.<sup>24</sup> Winter crops that leave dormancy earlier are susceptible to spring freezes.<sup>25</sup> Rainfall  
27 events already have become more intense,<sup>26</sup> increasing erosion and nutrient runoff, and  
28 projections are that the frequency and severity of these heavy rainfall events will increase.<sup>4,27</sup>  
29 The Northern Plains will remain vulnerable to periodic drought because much of the projected  
30 increase in precipitation is expected to occur in the cooler months while increasing temperatures  
31 will result in additional evapotranspiration.

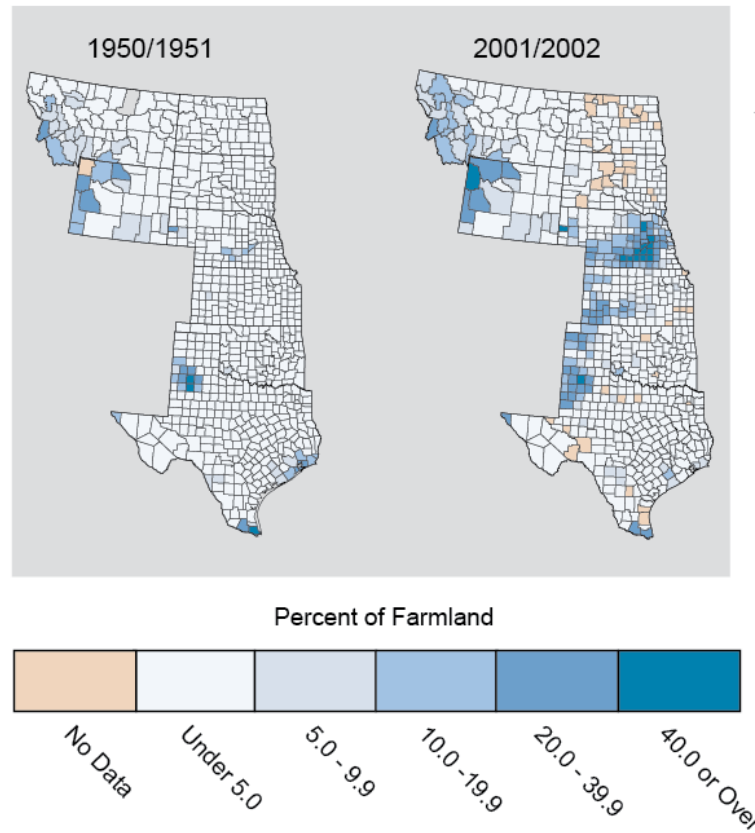
32 In the Central and Southern Plains, projected declines in precipitation and greater evaporation  
33 due to higher temperatures will increase irrigation demand and exacerbate current stresses on  
34 agricultural productivity. Increased water withdrawals from the Ogallala Aquifer and High Plains  
35 Aquifer would accelerate depletion of the aquifer and limit the ability to irrigate.<sup>20,28</sup> Holding  
36 other aspects of production constant, the climate impacts of shifting from irrigated to dryland  
37 agriculture would reduce crop yields by about a factor of two.<sup>29</sup> Under these climate-induced  
38 changes, adaptation of agricultural practices will be needed, however, there may be constraints  
39 on social-ecological adaptive capacity to make these adjustments (see also Ch. 28: Adaptation).

1 The projected increase in high temperature extremes and heat waves will negatively affect  
2 livestock and concentrated animal feeding operations.<sup>30</sup> Shortened dormancy periods for winter  
3 wheat will lessen an important source of feed for the livestock industry. Climate change may  
4 thus result in a northward shift of crop and livestock production in the region. In areas projected  
5 to be hotter and drier in the future, maintaining agriculture on marginal lands may become too  
6 costly.

7 Adding to climate change related stresses, growing water demands from large urban areas are  
8 also placing stresses on limited water supplies. Options considered in some areas include  
9 groundwater development and purchasing water rights from agricultural areas for transfer to  
10 cities.<sup>31</sup>

11 During the droughts of 2011 and 2012, ranchers liquidated large herds due to lack of food and  
12 water. Many cattle were sold to slaughterhouses; others were relocated to other pastures through  
13 sale or lease. As herds are being rebuilt, there is an opportunity to improve genetic stock, as  
14 those least adapted to the drought conditions were the first to be sold or relocated. Some ranchers  
15 also used the drought as an opportunity to diversify their portfolio, managing herds in both Texas  
16 and Montana.

### Increases in Irrigated Farmland in the Great Plains



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**Figure 19.6:** Increases in Irrigated Farmland in the Great Plains

**Caption:** Irrigation in western Kansas, Oklahoma, and Texas supports crop development in semi-arid areas. Declining aquifer levels threaten the ability to maintain production. Some aquifer-dependent regions, like south-eastern Nebraska, have seen steep rises in irrigated farmland, from around 5% to more than 40%, during the period shown. (Figure source: Reproduced from Atlas of the Great Plains by Stephen J. Lavin, Clark J. Archer, and Fred M. Shelley by permission of the University of Nebraska. Copyright 2011 by the Board of Regents of the University of Nebraska).<sup>32</sup>

## 1 *Conservation and Adaptation*

2 **Landscape fragmentation is increasing, for example, in the context of energy development**  
3 **activities in the northern Great Plains. A highly fragmented landscape will hinder**  
4 **adaptation of species when climate change alters habitat composition and timing of plant**  
5 **development cycles.**

6 Land development for energy production, land transformations on the fringes of urban areas, and  
7 economic pressures to remove lands from conservation easements pose threats to natural systems  
8 in the Great Plains.<sup>33</sup> Habitat fragmentation is already a serious issue that inhibits the ability of  
9 species to migrate as climate variability and change alter local habitats.<sup>34</sup> Lands that remain out  
10 of production are susceptible to invasion from non-native plant species.

11 Many plant and animal species are responding to rising temperatures by adjusting their ranges at  
12 increasingly greater rates.<sup>35</sup> These adjustments may also require movement of species that have  
13 evolved to live in very specific habitats, which may prove increasingly difficult for these species.  
14 The historic bison herds migrated to adapt to climate, disturbance, and associated habitat  
15 variability,<sup>36</sup> but modern land-use patterns, roads, agriculture, and structures inhibit similar large-  
16 scale migration.<sup>37</sup> In the playa regions of the southern Great Plains, agricultural practices have  
17 modified more than 70% of seasonal lakes larger than 10 acres and these lakes will be further  
18 altered under warming conditions.<sup>38,39</sup> These changes in seasonal lakes will further affect bird  
19 populations<sup>40</sup> and fish populations<sup>41</sup> in the region.

20 Observed climate-induced changes have been linked to changing timing of flowering, increases  
21 in wildfire activity and pest outbreaks, shifts in species distributions, declines in the abundance  
22 of native species, and the spread of invasive species (Ch 8: Ecosystems). From Texas to  
23 Montana, altered flowering patterns due to more frost-free days have increased the length of  
24 pollen season for ragweed by as many as 16 days over the period from 1995 to 2009.<sup>42</sup> Earlier  
25 snowmelt in Wyoming in 2002 has been related to the American pipit songbird laying eggs about  
26 5 days earlier relative to 1961.<sup>43</sup> During the past 70 years, observations indicate that winter  
27 wheat is flowering 6 to 10 days earlier as spring temperatures have risen.<sup>22</sup> Some species may be  
28 less sensitive to changes in temperature and precipitation, causing first flowering dates to change  
29 for some species but not for others.<sup>21</sup> Even small shifts in timing, however, can disrupt the  
30 integrated balance of ecosystem functions like predator-prey relationships, mating behavior, or  
31 food availability for migrating birds.

32 In addition to climate changes, the increase in atmospheric CO<sub>2</sub> concentrations may offset the  
33 drying effects from warming by considerable improvements in plant water-use efficiency, which  
34 occur as CO<sub>2</sub> concentrations increase.<sup>44</sup> However, nutrient content of the grassland communities  
35 may be decreased under enriched CO<sub>2</sub> environments and affect nutritional quality of the grasses  
36 and leaves eaten by animals.

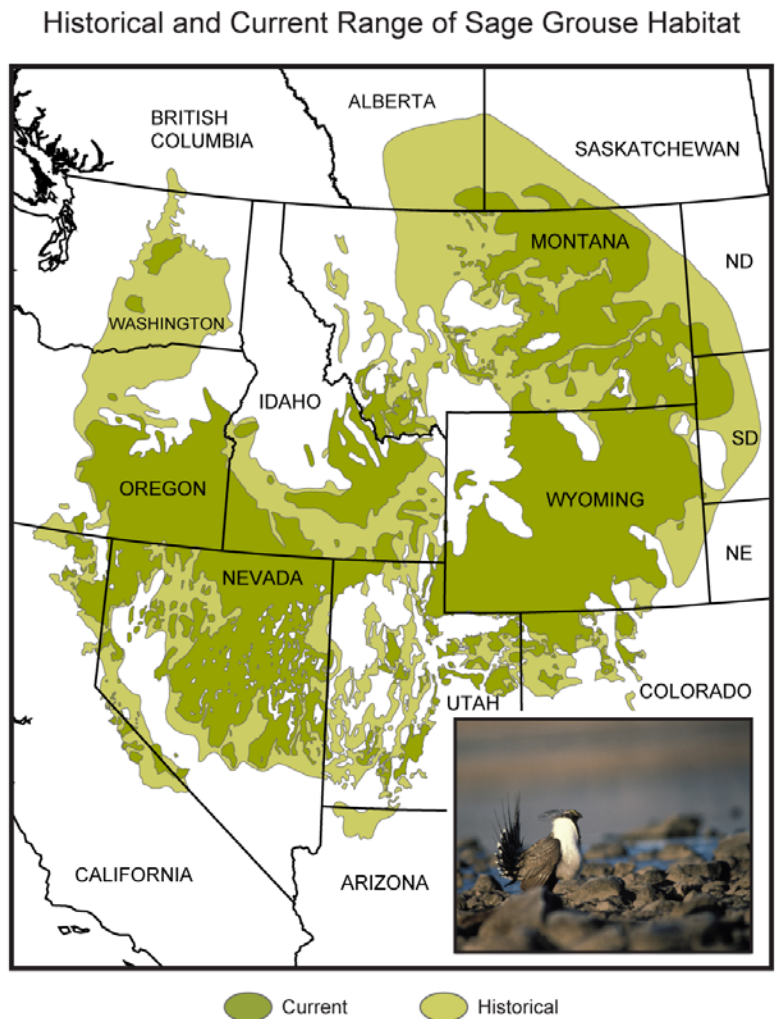
37 The interaction of climate and land-use changes across the Great Plains promises to be  
38 challenging and contentious. Opportunities for conservation of native grasslands, including  
39 species and processes, depend primarily and most immediately on managing a fragmented  
40 network of untilled prairie. Restoration of natural processes, conservation of remnant species and  
41 habitats, and consolidation/connection of fragmented areas will facilitate conservation of species

1 and ecosystem services across the Great Plains. However, climate change will complicate current  
2 conservation efforts as land fragmentation continues to reduce habitat connectivity. The  
3 implementation of adaptive management approaches provides robust options for multiple  
4 solutions.

5  
6 **Box: Sage Grouse and Climate Change**

7 Habitat fragmentation inhibits the ability of species such as the Greater Sage Grouse, a candidate  
8 for Endangered Species Act protections, to migrate in response to climate change. Its current  
9 habitat is threatened by energy development, agricultural practices, and urban development.  
10 Rapid expansion of oil and gas fields in North Dakota, Wyoming and Montana and development  
11 of wind farms from North Dakota through Texas are opening new lands to development and  
12 contributing to habitat fragmentation of important core sage grouse habitat.<sup>45</sup> The health of Sage  
13 Grouse habitat is associated with other species' health as well.<sup>46</sup> Climate change projections also  
14 suggest a shift in preferred habitat locations and increased susceptibility to West Nile Virus.<sup>47</sup>

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**Figure 19.7:** Historical and Current Range of Sage Grouse Habitat

**Caption:** Comparing estimates of Greater Sage Grouse distribution from before settlement of the area (light green: prior to about 1800) with the current range (dark green: 2000) shows fragmentation of the sagebrush habitat required by this species. Over the last century, the sagebrush ecosystem has been altered by fire, invasion by new plant species, and conversion of land to agriculture, causing a decline in Sage Grouse populations. (Figure source: adapted from Aldridge et al. 2008.<sup>48</sup> Photo credit: USFWS, Wyoming Ecological Services).

-- end box --

## 1 *Vulnerable Communities*

2 **Communities that are already the most vulnerable to weather and climate extremes will be**  
3 **stressed even further by more frequent extreme events occurring within an already highly**  
4 **variable climate system.**

5 The Great Plains is home to a geographically, economically, and culturally diverse population.  
6 For rural and tribal communities, their remote locations, sparse development, limited local  
7 services, and language barriers present greater challenges in responding to climate extremes.  
8 Working-age people are moving to urban areas, leaving a growing percentage of elderly people  
9 in rural communities (See also Ch. 14: Rural Communities).

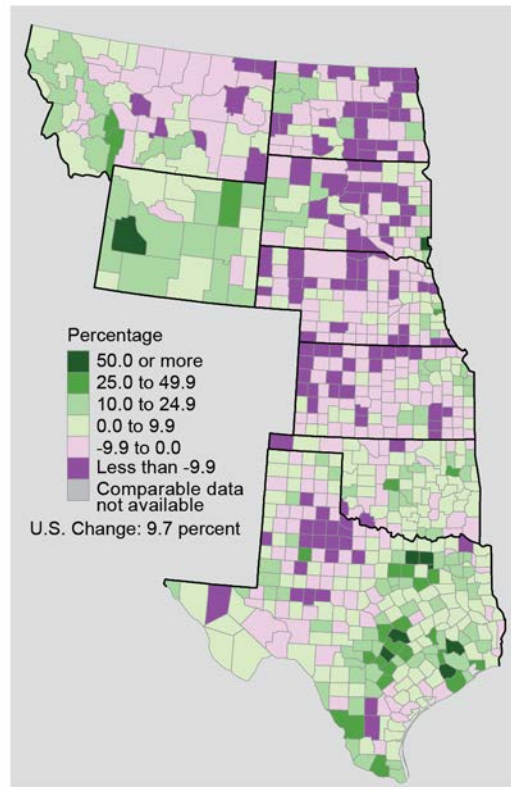
10 Overall population throughout the region is stable or declining, with the exception of substantial  
11 increases in urban Texas, tribal communities, and western North Dakota related in large part to  
12 rapid expansion of energy development.<sup>49</sup> Growing urban areas require more water, expand into  
13 forests and cropland, fragment habitat, and are at a greater risk of wildfire – all factors that  
14 interplay with climate.

15 Populations such as the elderly, low-income, and non-native English speakers face heightened  
16 climate vulnerability. Public health resources, basic infrastructure, adequate housing, and  
17 effective communication systems are often lacking in communities that are geographically,  
18 politically, and economically isolated.<sup>50</sup> Elderly people are more vulnerable to extreme heat,  
19 especially in warmer cities and communities with minimal air conditioning or sub-standard  
20 housing.<sup>51</sup> Language barriers for Hispanics may impede their ability to plan for, adapt to, and  
21 respond to climate-related risks.<sup>52</sup>

22 The 70 federally recognized tribes in the Great Plains are diverse in their land use, with some  
23 located on lands reserved from their traditional homelands, and others residing within territories  
24 designated for their relocation, as in Oklahoma (See also Ch. 12: Indigenous Peoples). While  
25 tribal communities have adapted to climate change for centuries, they are now constrained by  
26 physical and political boundaries.<sup>53</sup> Traditional ecosystems and native resources no longer  
27 provide the support they used to.<sup>54</sup> Tribal members have reported the decline or disappearance of  
28 culturally important animal species like bison, changes in the timing of cultural ceremonies due  
29 to earlier onset of spring, and the inability to locate certain types of ceremonial wild plants.<sup>55</sup>



Population Change in the Great Plains

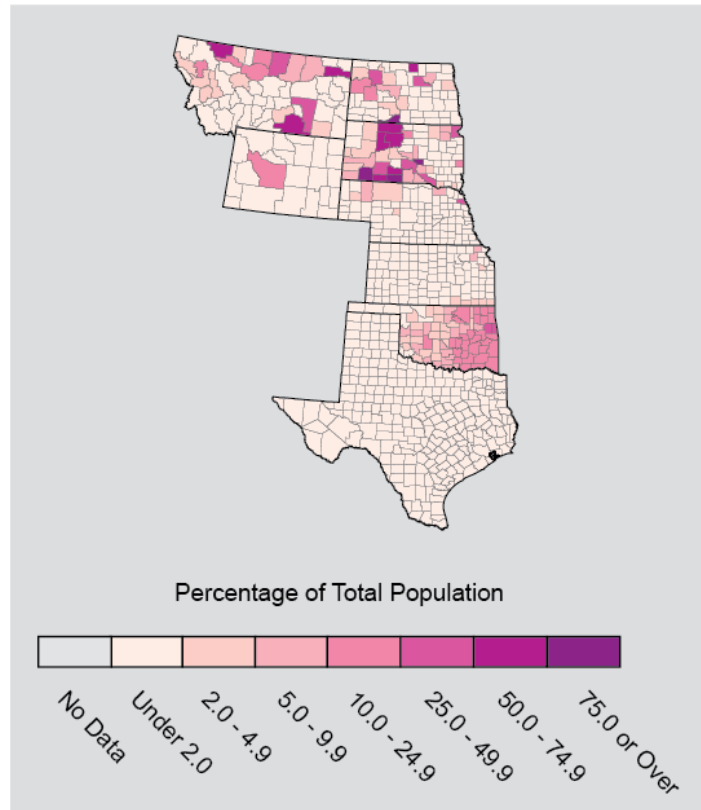


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**Figure 19.8:** Population Change in the Great Plains

**Caption:** Demographic shifts continue to reshape communities in the Great Plains, with many central Great Plains communities losing residents. Rural and tribal communities will face additional challenges in dealing with climate change impacts due to demographic changes in the region (Ch. 14: Rural Communities; Ch. 12: Indigenous Peoples). Figure shows population change from 2000 to 2010. (Figure source: U.S. Census Bureau 2010<sup>56</sup>).

### Tribal Populations in the Great Plains



1

2 **Figure 19.9:** Tribal Populations in the Great Plains

3 **Caption:** Tribal populations in the Great Plains are concentrated near large reservations,  
 4 like various Sioux tribes in South Dakota and Blackfeet and Crow reservations in  
 5 Montana; and in Cherokee, Chickasaw, Choctaw, and other tribal lands in Oklahoma  
 6 (Figure source: Reproduced from Atlas of the Great Plains by Stephen J. Lavin, Clark J.  
 7 Archer, and Fred M. Shelley by permission of the University of Nebraska. Copyright  
 8 2011 by the Board of Regents of the University of Nebraska<sup>32</sup>).

9 **Box: Oglala Lakota Respond to Climate Change**

10 The Oglala Lakota tribe in South Dakota is incorporating climate change adaptation and  
 11 mitigation planning as they consider long-term sustainable development planning. Their *Oyate*  
 12 *Omniciye* plan is a partnership built around six livability principles related to transportation,  
 13 housing, economic competitiveness, existing communities, federal investments, and local values.  
 14 Interwoven with this is a vision that incorporates plans to reduce future climate change and adapt  
 15 to future climate change, while protecting cultural resources.<sup>57</sup>

16 – end box –

## 1 *Opportunities to Build Resilience*

2 **The magnitude of expected changes will exceed those experienced in the last century.**  
3 **Existing adaptation and planning efforts are inadequate to respond to these projected**  
4 **impacts.**

5 The Great Plains is an integrated system. Changes in one part, whether driven by climate or by  
6 human decisions, affect other parts. Some of these changes are already underway, and many  
7 pieces of independent evidence project that ongoing climate-related changes will ripple  
8 throughout the region.

9 Many of these challenges will cut across sectors: water, land use, agriculture, energy,  
10 conservation, and livelihoods. Competition for water resources will increase within already-  
11 stressed human and ecological systems, particularly in the Southern Plains, affecting crops,  
12 energy production, and how well people, animals, and plants can thrive. The region's  
13 ecosystems, economies, and communities will be further strained by increasing intensity and  
14 frequency of floods, droughts, and heat waves that will penetrate into the lives and livelihoods of  
15 Great Plains residents. Although some communities and states have made efforts to plan for  
16 these projected changes, the magnitude of the adaptation and planning efforts do not match the  
17 magnitude of the expected changes.

18 Successful adaptation of human and natural systems to climate change will require:

- 19 • recognition of and commitment to addressing these challenges;
- 20 • regional-scale planning and local-to-regional implementation<sup>8,58</sup>;
- 21 • mainstream climate planning into existing natural resource, public health, and emergency  
22 management processes<sup>59</sup>;
- 23 • renewed emphasis on restoration of ecological systems and processes<sup>60</sup>;
- 24 • recognition of the value of natural systems to sustaining life<sup>61,62</sup>;
- 25 • sharing information among decision-makers; and
- 26 • enhanced alignment of social and ecological goals<sup>63</sup>.

27 Communities already face tradeoffs in efforts to make efficient and sustainable use of their  
28 resources. Jobs, infrastructure, and tax dollars that come with fossil fuel extraction or renewable  
29 energy production are important, especially for rural communities. There is also economic value  
30 in the conversion of native grasslands to agriculture. Yet the tradeoffs among this development,  
31 the increased pressure on water resources, and the effects on conservation need to be considered  
32 if the region is to develop climate-resilient communities.

33 Untilled prairies used for livestock grazing provide excellent targets for native grassland  
34 conservation. Partnerships among many different tribal, federal, state, local, and private  
35 landowners can decrease landscape fragmentation and help manage the connection between  
36 agriculture and native habitats. Soil and wetland restoration enhances soil stability and health,  
37 water conservation, aquifer recharge, and food sources for wildlife and cattle. Healthy species  
38 and ecosystem services support social and economic systems where local products, tourism, and  
39 culturally significant species accompany large-scale agriculture, industry, and international trade  
40 as fundamental components of society.

1 Although there is tremendous adaptive potential among the diverse communities of the Great  
2 Plains, many local government officials do not yet recognize climate change as a problem that  
3 requires proactive planning.<sup>59,64</sup> Positive steps toward greater community resilience have been  
4 achieved through local and regional collaboration and increased two-way communication  
5 between scientists and local decision-makers (See Ch. 28: Adaptation). For example, the  
6 Western Adaptation Alliance conducts Climate Leadership Academies that promote peer  
7 learning and provides direct technical assistance to communities in a five-state region in the  
8 Southwest.<sup>65</sup> Other regions have collaborated to share information, like the Southeast Florida  
9 Regional Compact 2012. Programs such as NOAA’s Regional Integrated Sciences and  
10 Assessments (RISA) support scientists working directly with communities to help build capacity  
11 to prepare for and adapt to both climate variability and climate change.<sup>66</sup> Climate-related  
12 challenges can be addressed with creative local engagement and prudent use of community  
13 assets.<sup>67</sup> These assets include social networks, social capital, indigenous and local knowledge,  
14 and informal institutions.

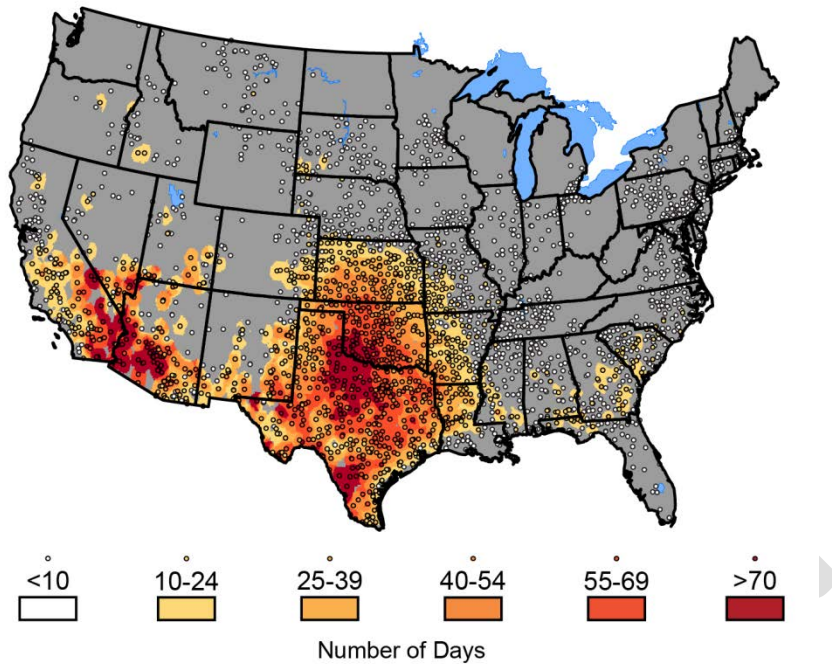
15 **Box: The Summer of 2011**

16 Future climate change projections include more precipitation in the northern Great Plains and  
17 less in the southern Great Plains. In 2011, such a pattern was strongly manifest, with exceptional  
18 drought and recording-setting temperatures in Texas and Oklahoma and flooding in the northern  
19 Great Plains.

20 Many locations in Texas and Oklahoma experienced more than 100 days over 100°F. Both states  
21 set new records for the hottest summer since record keeping began in 1895. Rates of water loss  
22 due in part to evaporation were double the long-term average. The heat and drought depleted  
23 water resources and contributed to more than \$10 billion in direct losses to agriculture alone.  
24 These severe water constraints strained the ability to meet electricity demands in Texas during  
25 2011 and into 2012, a problem exacerbated by the fact that Texas is nearly isolated from the  
26 national electricity grid.

27 These recent temperature extremes were attributable in part to human-induced climate change  
28 (approximately 20% of the heat wave magnitude and a doubling of the chance that it would  
29 occur).<sup>68</sup> In the future, average temperatures in this region are expected to increase and will  
30 continue to contribute to the intensity of heat waves (Ch. 2: Our Changing Climate, Key  
31 Messages 3 & 7).

Days Above 100°F in Summer 2011



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**Figure 19.10:** Days Above 100°F in Summer 2011

**Caption:** In 2011, cities including Houston, Dallas, Austin, Oklahoma City, and Wichita, among others, all set records for the highest number of days recording temperatures of 100°F or higher in those cities’ recorded history. The black circles denote the location of observing stations recording 100°F days. (Figure source: NOAA NCDC 2012<sup>3</sup>).

By contrast to the drought in the Southern Plains, the Northern Plains were exceptionally wet in 2011, with Montana and Wyoming recording all-time wettest springs and the Dakotas and Nebraska not far behind. Record rainfall and snowmelt combined to push the Missouri River beyond its banks and leave much of the Crow Reservation in Montana underwater. The Souris River near Minot, North Dakota, crested at four feet above its previous record, with a flow five times greater than any in the past 30 years. Losses from the flooding were estimated at \$2 billion.

-- end box --

# Traceable Accounts

## Chapter 19: Great Plains

**Key Message Process:** A central component of the assessment process was the Great Plains Regional Climate assessment workshop that was held in August, 2011 in Denver, CO with approximately 40 attendees. The workshop began the process leading to a foundational Technical Input Report (TIR), the Great Plains Regional Climate Assessment Technical Report.<sup>5</sup> The TIR consists of 18 chapters assembled by 37 authors representing a wide range of inputs including governmental agencies, NGOs, tribes and other entities.

The chapter author team engaged in multiple technical discussions via regular teleconferences. These included careful review of the foundational TIR<sup>8</sup> and of approximately 50 additional technical inputs provided by the public, as well as the other published literature, and professional judgment. These discussions were followed by expert deliberation of draft key messages by the authors during an in-person meeting in Kansas City in April 2012, wherein each message was defended before the entire author team prior to this key message being selected for inclusion in the Report. These discussions were supported by targeted consultation with additional experts by the lead author of each message, and they were based on criteria that help define “key vulnerabilities”.

<b>Key message #1/5</b>	<b>Rising temperatures are leading to increased demand for water and energy. In parts of the region, this will constrain development, stress natural resources, and increase competition for water among communities, agriculture, energy production, and ecological needs.</b>
<b>Description of evidence base</b>	<p>The key message and supporting text summarizes extensive evidence documented in the Technical Input Report.<sup>5</sup> Technical inputs (47) on a wide range of topics were also received and reviewed as part of the Federal Register Notice solicitation for public input.</p> <p>Temperatures are rising across the U.S. (Ch. 2: Our Changing Climate, Key message 3 and its Traceable Accounts). Specific details for the Great Plains are provided in the NCA Climate Trends and Outlooks<sup>4</sup> with its references.</p> <p>Rising temperatures impact energy and water (Ch.10: Energy, Water, and Land , Ch. 4: Energy). Publications have explored the projected increase in water competition and stress for natural resources<sup>7,12,13,16</sup> and the fragmentation of natural habitats and agricultural lands.<sup>8</sup> These sources provided numerous references that were drawn from to lead to this key message.</p>
<b>New information and remaining uncertainties</b>	<p>A key uncertainty is the exact rate and magnitude of the projected changes in precipitation, because high inter-annual variability may either obscure or highlight the long-term trends over the next few years.</p> <p>Also unknown is ecological demand for water. Water use by native and invasive species under current climate needs to be quantified so that it can be modeled under future scenarios to map out potential impact envelopes. There is also uncertainty over the projections of changes in precipitation due to difficulty of modeling projections of convective precipitation, which is the primary source of water for most of the Great Plains.</p>
<b>Assessment of confidence based on evidence</b>	<b>Very High</b> for all aspects of the key message. The relationship between increased temperatures and higher evapotranspiration is well established. Model projections of higher temperatures are robust. Confidence is highest for the southern Great Plains, where competition among sectors, cities and states for future supply is already readily apparent and where population growth (demand-side) and projected increases in precipitation deficits are greatest.

<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus	Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus	Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought	Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts

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1 **Chapter 19: Great Plains**

2 **Key Message Process:** See key message #1.

<b>Key message #2/5</b>	<b>Changes to crop growth cycles due to warming winters and alterations in the timing and magnitude of rainfall events have already been observed; as these trends continue, they will require new agriculture and livestock management practices.</b>
<b>Description of evidence base</b>	<p>The key message and supporting text summarize extensive evidence documented in the Great Plains Technical Input Report.<sup>5</sup> Technical inputs (47) on a wide range of topics were also received and reviewed as part of the Federal Register Notice solicitation for public input.</p> <p>Evidence for altered precipitation across the U.S. is discussed in Ch. 2: Our Changing Climate, Key Message 5 &amp; 6 and its Traceable Accounts. Specific details for the Great Plains, such as warming winters and altered rainfall events are in the NCA Climate Trends and Outlooks<sup>4</sup> with its references.</p> <p>Limitations of irrigation options in the High Plains aquifer have been detailed.<sup>20</sup> The impacts of shifting from irrigated to rain-fed agriculture have also been detailed.<sup>29</sup> Studies document negative impacts on livestock production through the Great Plains.<sup>30</sup></p>
<b>New information and remaining uncertainties</b>	<p>A key issue (uncertainty) is rainfall patterns. Although models show a general increase in the northern Great Plains and a decrease in the southern Great Plains, the diffuse gradient between the two leaves uncertain the location of greatest impacts on the hydrologic cycle. Timing of precipitation is critical to crop planting, development and harvesting; shifts in seasonality of precipitation therefore need to be quantified. Rainfall patterns will similarly affect forage production, particularly winter wheat that is essential to cattle production in the Southern Great Plains.</p>
<b>Assessment of confidence based on evidence</b>	<p>The general pattern of precipitation changes and overall increases in temperature are robust. The implications of these changes are enormous, although assessing changes in more specific locations is more uncertain. Our assessment is based on the climate projections and known relationships to crops (for example, corn not being able to “rest” at night due to high minimum temperatures), but pinpointing where these impacts will occur is difficult. Additionally, other factors that influence productivity, such as genetics, technological change, economic incentives, and federal and state policies, can alter or accelerate the impacts. Given the evidence and remaining uncertainties, agriculture and livestock management practices will need to adjust to these changes in climate and derived aspects although specific changes are yet to be determined. Overall, confidence is <b>high</b>.</p>

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<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus	Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus	Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought	Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts

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1 **Chapter 19: Great Plains**

2 **Key Message Process:** See key message #1.

<b>Key message #3/5</b>	<b>Landscape fragmentation is increasing, for example, in the context of energy development activities in the northern Great Plains. A highly fragmented landscape will hinder adaptation of species when climate change alters habitat composition and timing of plant development cycles.</b>
<b>Description of evidence base</b>	<p>The key message and supporting text summarize extensive evidence documented in the Great Plains Technical Input Report.<sup>5</sup> Technical inputs (47) on a wide range of topics were also received and reviewed as part of the Federal Register Notice solicitation for public input.</p> <p>A number of publications have explored the changes in habitat composition<sup>38</sup>, plant distribution and development cycles<sup>21,22,42</sup> and animal distributions.<sup>35,37,43</sup></p>
<b>New information and remaining uncertainties</b>	<p>In general, the anticipated carbon dioxide enrichment, warming, and increase in precipitation variability influence vegetation primarily by affecting soil-water availability to plants. This is especially important as the transition between water surplus and water deficit (based on precipitation minus evapotranspiration) occurs across the Great Plains, with eastern areas supporting more biomass than western areas, especially given the current east-to-west difference in precipitation and the vegetation it supports.<sup>1</sup> These effects are evident in experiments with each of the individual aspects of climate change<sup>44</sup>. It is difficult to project, however, all of the interactions with all of the vegetative species of the Great Plains, so as to better manage ecosystems.</p> <p>Several native species have been in decline due to habitat fragmentation, including quail, ocelots and lesser prairie chickens.<sup>45</sup> Traditional adaptation methods of migration common to the Great Plains, such as bison herds had historically done, are less of an option as animals are confined to particular locations due to habitat fragmentation. As habitats change due to invasive species of plant and animals and as climate change reduces viability of native vegetation, the current landscapes may be incapable of supporting these wildlife populations.<sup>37</sup></p>
<b>Assessment of confidence based on evidence</b>	<p>Confidence is <b>very high</b> that landscape is already fragmented and will continue to become more fragmented as energy exploration expands into less suitable agriculture lands that have not been developed as extensively. The effects of carbon dioxide and water availability on individual species are well known, but less published research exists on the interaction among different species. Evidence for the impact of climate change on species is <b>very high</b>, but specific adaptation strategies used by these species are less certain. Because of the more limited knowledge on adaptation strategies, we rate this key message overall as having <b>high</b> confidence. Our assessment is based upon historical methods, such as migration, used by species across the Great Plains to adapt to previous changes in climate and habitats and the incompatibility of those methods with current land-use practices.</p>

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<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus	Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus	Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought	Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts

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1 **Chapter 19: Great Plains**

2 **Key Message Process:** See key message #1.

<b>Key message #4/5</b>	<b>Communities that are already the most vulnerable to weather and climate extremes will be stressed even further by more frequent extreme events occurring within an already highly variable climate system.</b>
<b>Description of evidence base</b>	<p>The key message and supporting text summarize extensive evidence documented in the Technical Input Report.<sup>5</sup> Technical inputs (47) on a wide range of topics were also received and reviewed as part of the Federal Register Notice solicitation for public input.</p> <p>Extreme events are documented for the Nation (Ch. 2: Our Changing Climate, Key Message 7), and for the region in the NCA Climate Trends and Outlooks.<sup>4</sup></p> <p>There are a few studies documenting the vulnerability of communities in remote locations with sparse infrastructure, limited local services, and aging populations (Ch. 14: Rural Communities)<sup>50</sup>, with some areas inhibited by language barriers.<sup>52</sup> Changes in the tribal communities have been documented on a number of issues. {Oyate Omniciye, 2011 #2394;Riley, 2012 #2636;Therrell, 2011 #3902;Tsosie, 2007 #3100;Tsosie, 2009 #3101 }</p>
<b>New information and remaining uncertainties</b>	<p>A key issue (uncertainty) is how limited financial resources will be dedicated to adaptation actions and the amount of will and attention that will be paid to decreasing vulnerability and increasing resilience throughout the region. Should the awareness of damage grow great enough, it may overcome the economic incentives for development and change perspectives, allowing for increased adaptive response. But if current trends continue, more vulnerable lands may be lost. Thus the outcome on rural and vulnerable populations is largely unknown.</p>
<b>Assessment of confidence based on evidence</b>	<p>Extensive literature exists on vulnerable populations, limited resources and ability to respond to change. However, because the expected magnitude of changes is beyond previous experience and societal response is unknown, so the overall confidence is <b>high</b>.</p>

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<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus	Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus	Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought	Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts

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1 **Chapter 19: Great Plains**

2 **Key Message Process:** See key message #1.

<b>Key message #5/5</b>	<b>The magnitude of expected changes will exceed those experienced in the last century. Existing adaptation and planning efforts are inadequate to respond to these projected impacts.</b>
<b>Description of evidence base</b>	<p>The key message and supporting text summarize extensive evidence documented in the Great Plains Technical Input Report.<sup>5</sup> Technical inputs (47) on a wide range of topics were also received and reviewed as part of the Federal Register Notice solicitation for public input.</p> <p>A number of publications have looked at the requirements for adaptation of human and natural systems to climate change. These requirements include large- and small-scale planning<sup>8,58,61</sup>, emphasis on restoring ecological systems and processes<sup>60</sup>, realizing the importance of natural systems<sup>61,62</sup>, and aligning the social and ecological goals.<sup>63</sup></p>
<b>New information and remaining uncertainties</b>	No clear catalog of ongoing adaptation activities exists for the Great Plains region. Initial steps towards such a catalog have been supported by the National Climate Assessment, in association with NOAA’s Regional Integrated Sciences and Assessments teams. The short-term nature of many planning activities has been described. <sup>64</sup> Until a systematic assessment is conducted, most examples of adaptation are anecdotal. However, stresses in physical and social systems are readily apparent, as described in the other key messages. How communities, economic sectors, and social groups will respond to these stresses needs further study.
<b>Assessment of confidence based on evidence</b>	Climate trends over the past century, such as North Dakota warming more than any other state in the contiguous U.S., coupled with evidence of ecological changes and projections for further warming indicates <b>medium</b> confidence that climate patterns will be substantially different than those of the preceding century. While systematic evidence is currently lacking, emerging studies point toward a proclivity toward short-term planning and incremental adjustment rather than long-term strategies for evolving agricultural production systems, habitat management, water resources and societal changes. Evidence suggests that adaptation is <i>ad hoc</i> and isolated and will likely be inadequate to address the magnitude of social, economic, and environmental challenges that face the region. Overall confidence is <b>medium</b> .

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<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus	Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus	Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought	Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts

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