

### 3. Water Resources

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14 *The cycle of life is intricately joined with the cycle of water.*  
15 Jacques-Yves Cousteau

16 This chapter contains three main sections: climate change impacts on the water cycle, climate  
17 change impacts on water resources use and management, and adaptation and institutional  
18 responses. Key messages for each section are summarized below.

## 19 **Key Messages**

### 20 **Climate Change Impacts on the Water Cycle**

- 21 **1. Annual precipitation and river-flow increases are observed now in the Midwest and**  
22 **the Northeast regions. Very heavy precipitation events have increased nationally**  
23 **and are projected to increase in all regions. The length of dry spells is projected to**  
24 **increase in most areas, especially the southern and northwestern portions of the**  
25 **contiguous United States.**
- 26 **2. Short-term (seasonal or shorter) droughts are expected to intensify in most U.S.**  
27 **regions. Longer-term droughts are expected to intensify in large areas of the**  
28 **Southwest, southern Great Plains, and Southeast.**
- 29 **3. Flooding may intensify in many U.S. regions, even in areas where total precipitation**  
30 **is projected to decline.**
- 31 **4. Climate change is expected to affect water demand, groundwater withdrawals, and**  
32 **aquifer recharge, reducing groundwater availability in some areas.**
- 33 **5. Sea level rise, storms and storm surges, and changes in surface and groundwater use**  
34 **patterns are expected to compromise the sustainability of coastal freshwater**  
35 **aquifers and wetlands.**
- 36 **6. Increasing air and water temperatures, more intense precipitation and runoff, and**  
37 **intensifying droughts can decrease river and lake water quality in many ways,**  
38 **including increases in sediment, nitrogen, and pollutant loads.**

## 1 **Climate Change Impacts on Water Resources Use and Management**

2 **7. Climate change affects water demand and the ways water is used within and across**  
3 **regions and economic sectors. The Southwest, Great Plains, and Southeast are**  
4 **particularly vulnerable to changes in water supply and demand.**

5 **8. Changes in precipitation and runoff, combined with changes in consumption and**  
6 **withdrawal, have reduced surface and groundwater supplies in many areas. These**  
7 **trends are expected to continue, increasing the likelihood of water shortages for**  
8 **many uses.**

9 **9. Increasing flooding risk affects human safety and health, property, infrastructure,**  
10 **economies, and ecology in many basins across the U.S.**

## 11 **Adaptation and Institutional Responses**

12 **10. In most U.S. regions, water resources managers and planners will encounter new**  
13 **risks, vulnerabilities, and opportunities that may not be properly managed within**  
14 **existing practices.**

15 **11. Increasing resilience and enhancing adaptive capacity provide opportunities to**  
16 **strengthen water resources management and plan for climate change impacts.**  
17 **Many institutional, scientific, economic, and political barriers present challenges to**  
18 **implementing adaptive strategies.**

## 19 **Climate Change Impacts on the Water Cycle**

20 Water cycles constantly from the atmosphere to the land and the oceans (through precipitation  
21 and runoff) and back to the atmosphere (through evaporation and the release of water from plant  
22 leaves), setting the stage for all life to exist. The water cycle is dynamic and naturally variable,  
23 and societies and ecosystems are accustomed to functioning within this variability. However,  
24 climate change is altering the water cycle in multiple ways over different time scales and  
25 geographic areas, presenting unfamiliar risks and opportunities.

### 26 ***Changing Rain, Snow, and Runoff***

27 **Annual precipitation and river-flow increases are observed now in the Midwest and the**  
28 **Northeast regions. Very heavy precipitation events have increased nationally and are**  
29 **projected to increase in all regions. The length of dry spells is projected to increase in most**  
30 **areas, especially the southern and northwestern portions of the contiguous United States.**

31 Annual average precipitation over the continental U.S. as a whole increased by close to two  
32 inches (0.16 inches per decade) between 1895 and 2011.<sup>1,2</sup> In recent decades, annual average  
33 precipitation increases have been observed across the Midwest, Great Plains, the Northeast, and  
34 Alaska, while decreases have been observed in Hawai‘i and parts of the Southeast and Southwest  
35 (Ch. 2: Our Changing Climate, Figure 2.12). Average annual precipitation is projected to  
36 increase across the northern U.S., and decrease in the southern U.S., especially the Southwest.  
37 (Ch. 2: Our Changing Climate, Figures 2.14 and 2.15).<sup>3</sup>

1 The number and intensity of very heavy precipitation events (defined as the heaviest 1% of all  
2 daily events from 1901 to 2012) have been increasing significantly across most of the U.S. The  
3 amount of precipitation falling in the heaviest daily events has also increased in most areas of the  
4 U.S. (Ch. 2: Our Changing Climate, Figure 2.17). For example, from 1950 to 2007, daily  
5 precipitation totals with 2-, 5-, and 10-year average recurrence periods increased in the Northeast  
6 and western Great Lakes.<sup>4,5</sup> Very heavy precipitation events are projected to increase everywhere  
7 (Ch. 2: Our Changing Climate, Figure 2.19).<sup>6</sup> Heavy precipitation events that historically  
8 occurred once in 20 years are projected to occur as frequently as every 5 to 15 years by late this  
9 century.<sup>7</sup> The number and magnitude of the heaviest precipitation events is projected to increase  
10 everywhere in the U.S. (Ch. 2: Our Changing Climate, Figure 2.13).

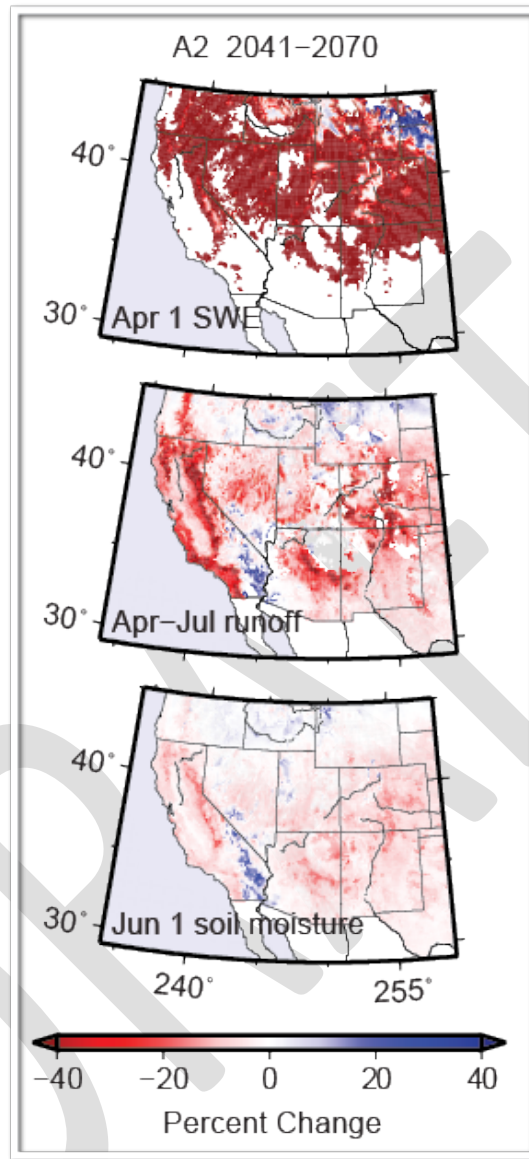
11 Dry spells are also projected to increase in length in most regions, especially in the southern and  
12 northwestern portions of the contiguous United States (Ch. 2: Our Changing Climate, Figure  
13 2.13). Projected changes in total average annual precipitation are generally small in many areas,  
14 but both wet and dry extremes (heavy precipitation events and length of dry spells) are projected  
15 to increase substantially almost everywhere.

16 The timing of peak river levels has changed in response to warming trends. Snowpack and  
17 snowmelt-fed rivers in much of the western U.S. have earlier peak flow trends since the middle  
18 of the last century, including the past decade (Ch. 2: Our Changing Climate).<sup>8,9</sup> This is related to  
19 declines in spring snowpack, earlier snowmelt-fed streamflow, and larger percentages of  
20 precipitation falling as rain instead of snow. These changes have taken place in the midst of  
21 considerable year-to-year variability and long-term natural fluctuations of the western U.S.  
22 climate, as well as other influences, such as the effects of dust and soot on snowpacks.<sup>8,10</sup> There  
23 are both natural and human influences on the observed trends.<sup>11,12</sup> However, in studies  
24 specifically designed to differentiate between natural and human-induced causes, up to 60% of  
25 these changes have been attributed to human-induced climate warming,<sup>11</sup> but only among  
26 variables that are more responsive to warming than to precipitation variability, such as the effect  
27 of air temperature on snowpack.<sup>13</sup>

28  
29 Other historical changes related to peak river-flow have been observed in the northern Great  
30 Plains, Midwest, and Northeast,<sup>14,15</sup> along with striking reductions in lake ice cover (Ch. 2: Our  
31 Changing Climate).<sup>16,17</sup>

32  
33 Permafrost is thawing in many parts of Alaska, a trend that not only affects habitats and  
34 infrastructure, but also mobilizes subsurface water and reroutes surface water in ways not  
35 previously witnessed.<sup>18</sup> Nationally, all of these trends are projected to become even more  
36 pronounced as the climate continues to warm (Figure 3.1).

### Projected Changes in Snow, Runoff, and Soil Moisture



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**Figure 3.1:** Projected Changes in Snow, Runoff, and Soil Moisture

**Caption:** These projections, assuming continued increases in heat-trapping gas emissions (A2 scenario; Ch. 2: Our Changing Climate), illustrate: a) major losses in the water content of the snowpack that fills western rivers (snow water equivalent, or SWE); b) significant reductions in runoff in California, Arizona, and the central Rocky Mountains; and c) reductions in soil moisture across the Southwest. The changes shown are for mid-century (2041-2070) as percentage changes from 1971-2000 conditions (Figure source: Cayan et al. 2013).<sup>19</sup>

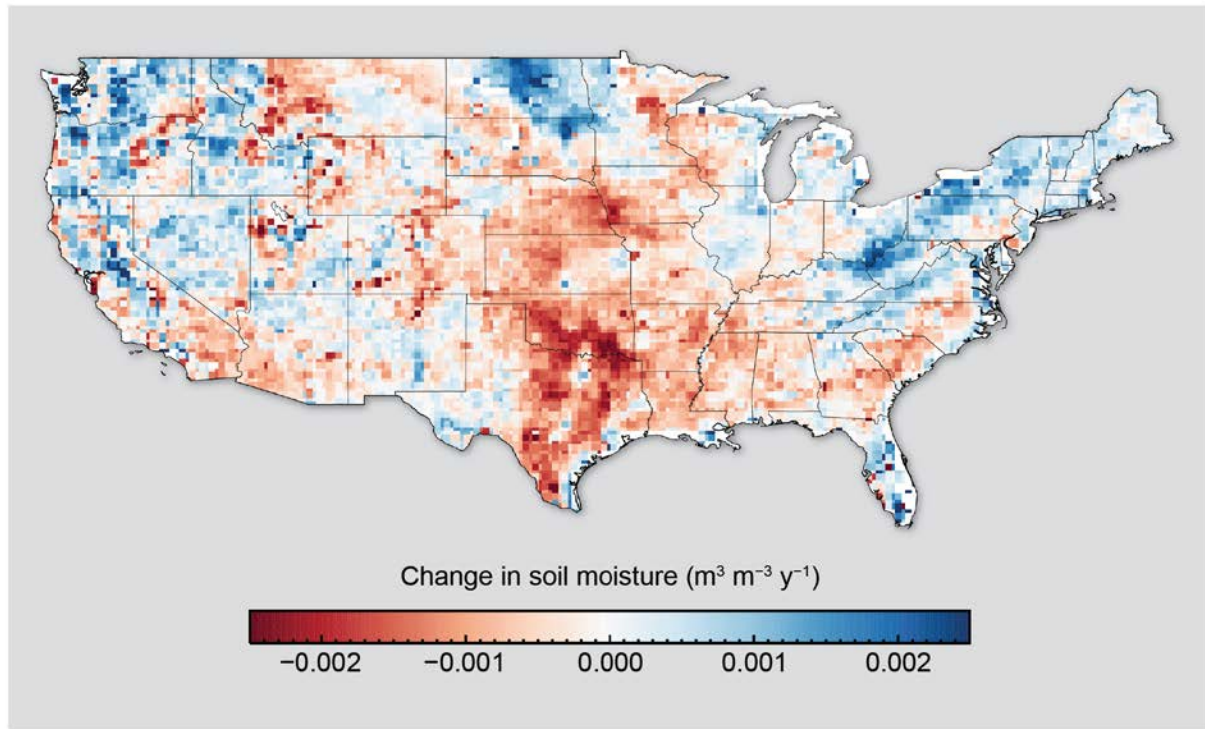
1 Evapotranspiration (ET, the evaporation from soil, moisture on plants and trees, water bodies,  
2 and the use and release of water from plants), is the second largest component of the water cycle  
3 after precipitation. ET responds to temperature, solar energy, winds, atmospheric humidity, and  
4 moisture availability at the land surface and regulates amounts of soil moisture, groundwater  
5 recharge, and runoff.<sup>20</sup> Transpiration comprises between 80% and 90% of total ET on land (Ch.  
6 6: Agriculture).<sup>21</sup> In snowy settings, sublimation of snow and ice (loss of snow and ice directly  
7 into water vapor without passing through a liquid stage) can increase these returns of water to the  
8 atmosphere, sometimes in significant amounts.<sup>22</sup> These interactions complicate estimation and  
9 projection of regional losses of water from the land surface to the atmosphere.

10 Globally-averaged ET increased between 1982 and 1997 but stopped increasing, or has  
11 decreased, since about 1998.<sup>23</sup> In North America, the observed ET decreases occurred in water-  
12 rich rather than water-limited areas. Factors contributing to these ET changes are thought to  
13 include decreasing wind speed,<sup>24,25</sup> decreasing solar energy at the land surface due to increasing  
14 cloud cover and concentration of small particles (aerosols),<sup>26</sup> increasing humidity,<sup>24</sup> and  
15 declining soil moisture (Figure 3.2).<sup>27</sup>

16 Evapotranspiration projections vary by region<sup>28,29,30,31</sup>, but the atmospheric potential for ET is  
17 expected to increase; actual ET will be affected by regional soil moisture changes. Much more  
18 research is needed to confidently identify historical trends, causes, and implications for future  
19 evapotranspiration trends.<sup>32</sup> This represents a critical uncertainty in projecting the impacts of  
20 climate change on regional water cycles.

21 Soil moisture plays a major role in the water cycle, regulating the exchange of water, energy, and  
22 carbon between the land surface and the atmosphere,<sup>23</sup> the production of runoff, and the recharge  
23 of groundwater aquifers. Soil moisture is projected to decline with higher temperatures and  
24 attendant increases in the potential for evapotranspiration in much of the country, especially in  
25 the Great Plains,<sup>30</sup> Southwest,<sup>19,33,34</sup> and Southeast.<sup>29,35</sup>

### Annual Surface Soil Moisture Trends

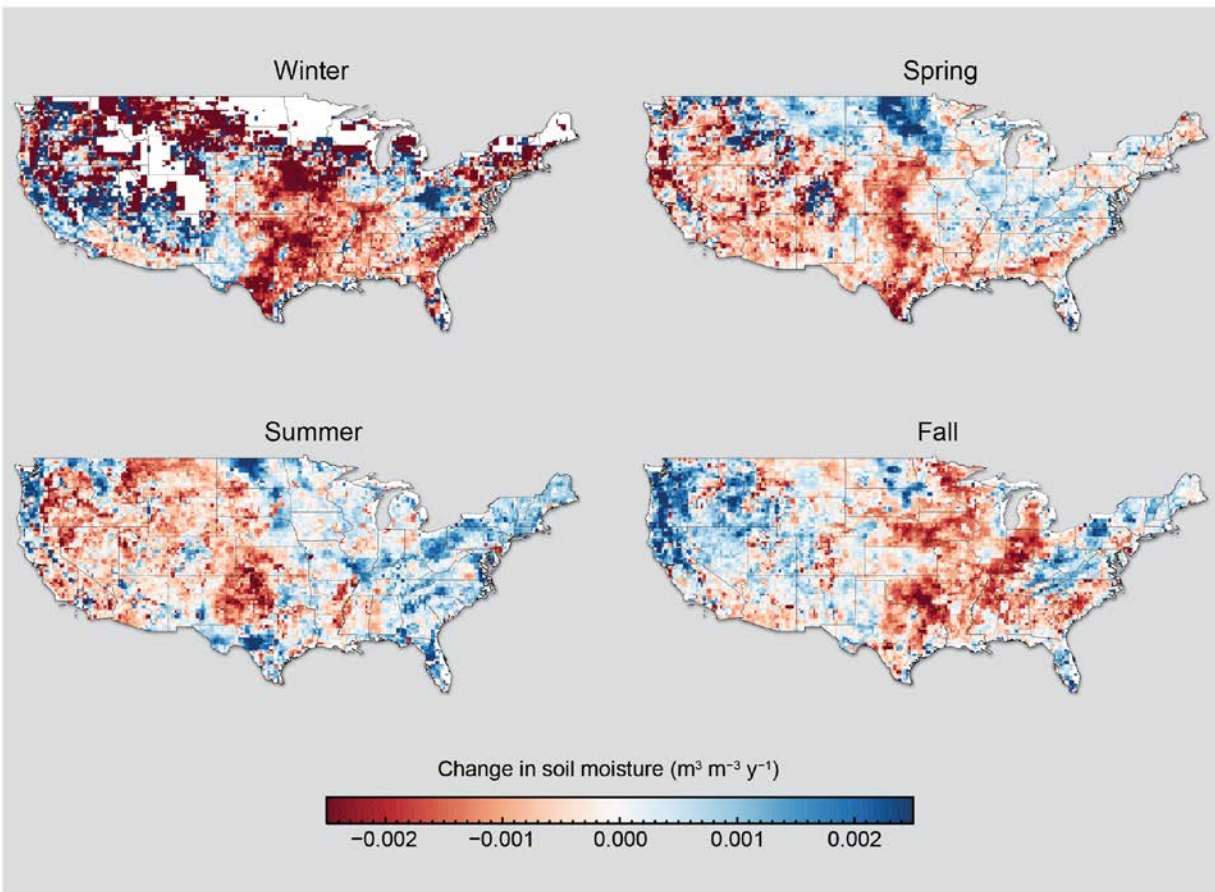


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2 **Figure 3.2: Annual Surface Soil Moisture Trends**

3 **Caption:** Changes in annual surface soil moisture per year over the period 1988 to 2010 based  
4 on multi-satellite datasets; Surface soil moisture exhibits wetting trends in the Northeast, Florida,  
5 upper Midwest, and Northwest, and drying trends almost everywhere else. (Images provided by  
6 W. Dorigo.)<sup>36</sup>

## Seasonal Surface Soil Moisture Trends



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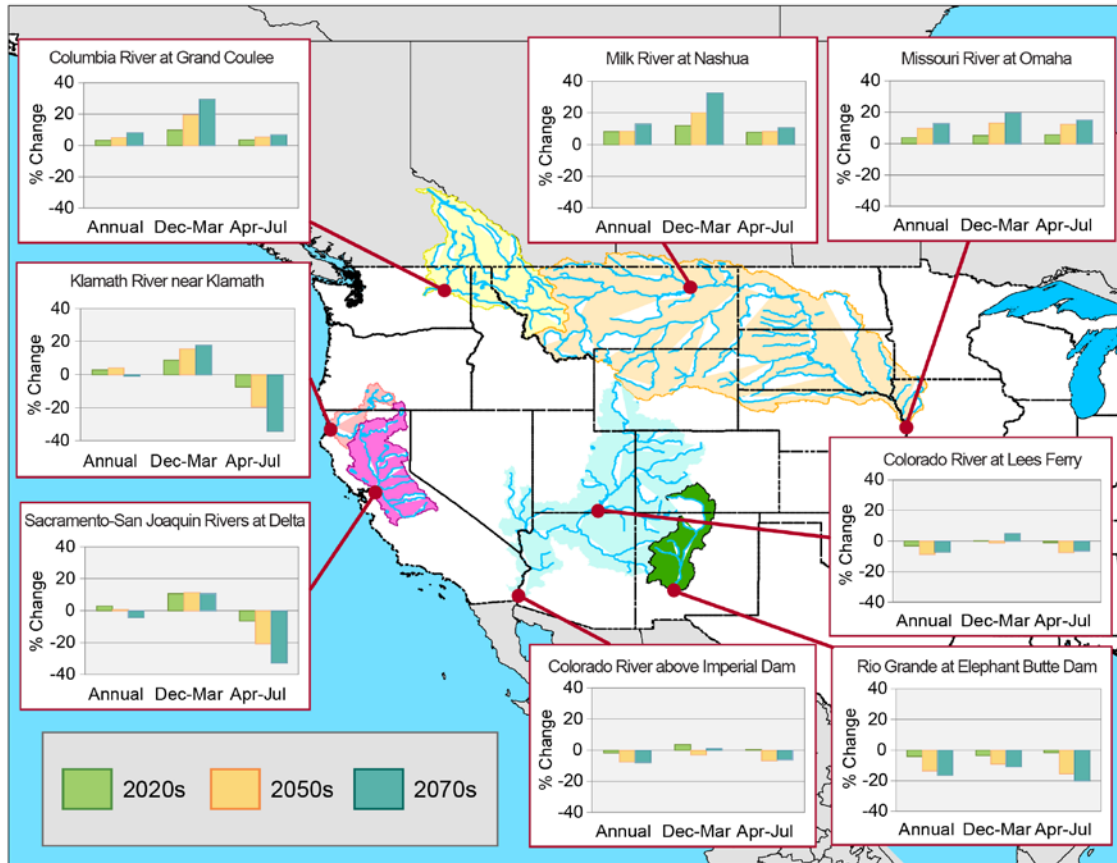
2 **Figure 3.3: Seasonal Surface Soil Moisture Trends**

3 **Caption:** Changes in seasonal surface soil moisture per year over the period 1988 to  
 4 2010 based on multi-satellite datasets.<sup>36</sup> Seasonal drying is observed in central and lower  
 5 Midwest and Southeast for most seasons (with the exception of the Southeast summer),  
 6 and in most of the Southwest and West (with the exception of the Northwest) for spring  
 7 and summer. Soil moisture in the upper Midwest, Northwest, and most of the Northeast is  
 8 increasing in most seasons. (Images provided by W. Dorigo.)

9 Runoff and streamflow at regional scales declined during the last half-century in the Northwest.<sup>37</sup>  
 10 Runoff and streamflow increased in the Mississippi Basin and Northeast, with no clear trends in  
 11 much of the rest of the continental U.S.,<sup>38</sup> although a declining trend is emerging in annual  
 12 runoff in the Colorado River Basin.<sup>39</sup> These changes need to be considered in the context of tree-  
 13 ring studies in California's Central Valley, the Colorado River and Wind River basins, and the  
 14 southeastern U.S. that indicate that these regions have experienced prolonged, even drier and  
 15 wetter conditions at various times in the past two thousand years.<sup>9,40,41</sup> Human-caused climate  
 16 change, when superimposed on past natural variability, may amplify these past extreme

1 conditions. Projected changes in runoff for eight basins in the Northwest, northern Great Plains,  
2 and Southwest are illustrated in Figure 3.4.

Streamflow Projections for River Basins in the Western U.S.



3  
4 **Figure 3.4:** Streamflow Projections for River Basins in the Western U.S.  
5 **Caption:** Annual and seasonal streamflow projections based on the B1 (with substantial  
6 emissions reductions), A1B (with some reductions from current emission trends towards  
7 the end of this century), and A2 (with continuation of current rising emissions trends)  
8 scenarios for eight river basins in the western United States. The panels show percentage  
9 changes in average runoff, with projected increases above the zero line and decreases  
10 below. Projections are for annual, cool, and warm seasons, for three future decades  
11 (2020s, 2050s, and 2070s) relative to the 1990s. (Source: U.S. Bureau of Reclamation  
12 2011a; Data provided by L. Brekke, S. Gangopadhyay, and T. Pruitt.)<sup>42</sup>

13 Basins in the southwestern U.S. and southern Rockies (for example, the Rio Grande and  
14 Colorado River basins) are projected to experience gradual runoff declines during this  
15 century. Basins in the Northwest to north-central U.S. (for example, the Columbia and the



1 Missouri River basins) are projected to experience little change through the middle of this  
2 century, and increases by late this century.

3 Projected changes in runoff differ by season, with cool season runoff increasing over the  
4 west coast basins from California to Washington and over the north-central U.S. (for  
5 example, the San Joaquin, Sacramento, Klamath, Missouri, and Columbia River basins).  
6 Basins in the southwestern U.S. and southern Rockies are projected to see little change to  
7 slight decreases in the winter months.

8 Warm season runoff is projected to decrease substantially over a region spanning southern  
9 Oregon, the southwestern U.S., and southern Rockies (for example, the Klamath,  
10 Sacramento, San Joaquin, Rio Grande, and the Colorado River basins), and change little or  
11 increase slightly north of this region (for example, the Columbia and Missouri River basins).

12 In most of these western basins, these projected streamflow changes are outside the range of  
13 historical variability, especially by the 2050s and 2070s. The projected streamflow changes  
14 and associated uncertainties have water management implications (discussed below).

### 15 *Droughts Intensify*

16 **Short-term (seasonal or shorter) droughts are expected to intensify in most U.S. regions.**  
17 **Longer-term droughts are expected to intensify in large areas of the Southwest, southern**  
18 **Great Plains, and Southeast.**

19 Annual runoff and related river-flow are projected to decline in the Southwest<sup>43,44</sup> and  
20 Southeast,<sup>35</sup> and to increase in the Northeast, Alaska, Northwest, and upper Midwest  
21 regions,<sup>43,44,45,46</sup> broadly mirroring projected precipitation patterns.<sup>47</sup> Observational studies<sup>48</sup>  
22 have shown that decadal fluctuations in average temperature (up to 1.5°F) and precipitation  
23 changes of 10% have occurred in most areas of the U.S. during the last century. Fluctuations in  
24 river-flow indicate that effects of temperature are dominated by fluctuations in precipitation.  
25 Nevertheless, as warming affects water cycle processes, the amount of runoff generated by a  
26 given amount of precipitation is generally expected to decline.<sup>38</sup>

27 Droughts occur on time scales ranging from season-to-season to multiple years and even  
28 multiple decades. There has been no universal trend in the overall extent of drought across the  
29 continental U.S. since 1900. However, in the Southwest, widespread drought in the past decade  
30 has reflected both precipitation deficits and higher temperatures<sup>9</sup>, in ways that resemble  
31 projected changes.<sup>49</sup> Long-term (multi-seasonal) drought conditions are also projected to  
32 increase in parts of the Southeast and possibly in Hawai'i and the Pacific Islands (Ch. 23:  
33 Hawai'i and Pacific Islands). Except in the few areas where increases in summer precipitation  
34 compensate, summer droughts (Ch. 2: Our Changing Climate) are expected to intensify almost  
35 everywhere in the continental U.S.<sup>50</sup> due to longer periods of dry weather and more extreme  
36 heat,<sup>34</sup> leading to more moisture loss from plants and earlier soil moisture depletion in basins  
37 where snowmelt shifts to earlier in the year.<sup>51,52</sup> Basins watered by glacial melt in the Sierra  
38 Nevada, Glacier National Park, and Alaska may experience increased summer river flow in the  
39 next few decades, until the amounts of glacial ice become too small to contribute to river  
40 flow.<sup>53,54</sup>

1 ***Increased Risk of Flooding in Many Parts of the U.S.***

2 **Flooding may intensify in many U.S. regions, even in areas where total precipitation is**  
3 **projected to decline.**

4 There are various types of floods (see flood box), some of which are projected to increase with  
5 continued climate change. Floods that are closely tied to heavy precipitation events, such as flash  
6 floods and urban floods, as well as coastal floods related to sea level rise and the resulting  
7 increase in storm surge height and inland impacts, are expected to increase. Other types of floods  
8 result from a more complex set of causes. For example, river floods are basin specific and  
9 dependent not only on precipitation, but also on pre-existing soil moisture conditions,  
10 topography, and other factors, including important human-caused changes to watersheds and  
11 river courses across the United States.<sup>55,56,57,58</sup>

12 Significant changes in annual precipitation (Ch. 2: Our Changing Climate) and soil moisture  
13 (Figures 3.2 and 3.3), among other factors, are expected to affect annual flood magnitudes  
14 (Figure 3.5) in many regions.<sup>59</sup> River floods are increasing in the Northeast and Midwest, and  
15 decreasing in the Southwest and Southeast.<sup>57,58,59,60</sup> This is not surprising, as short duration very  
16 heavy precipitation events often occur during the summer and autumn when rivers are generally  
17 low. However, these very heavy precipitation events can and do lead to flash floods, often  
18 exacerbated in urban areas by the effect of impervious surfaces on runoff.

19 Heavy rainfall events are projected to increase, which is expected to increase the potential for  
20 flash flooding. Land cover, flow and water-supply management, soil moisture, and channel  
21 conditions are also important influences on flood generation<sup>56</sup> and must be considered in  
22 projections of future flood risks. Region-specific storm mechanisms and seasonality also affect  
23 flood peaks.<sup>58</sup> Because of this, and limited capacity to project future very heavy events with  
24 confidence, evaluations of the relative changes in various storm mechanisms may be  
25 useful.<sup>58,61,62</sup> Warming is likely to directly affect flooding in many mountain settings, as  
26 catchment areas receive increasingly more precipitation as rain rather than snow, or more rain  
27 falling on existing snowpack.<sup>63</sup> In some such settings, river flooding may increase as a result –  
28 even where precipitation and overall river flows decline (Ch. 2: Our Changing Climate).

### Trends in Flood Magnitude



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2 **Figure 3.5:** Trends in Flood Magnitude

3 **Caption:** Trend magnitude (triangle size) and direction (green = increasing trend, brown =  
 4 decreasing trend) of annual flood magnitude from the 1920s through 2008. Flooding in local  
 5 areas can be affected by multiple factors, including land-use change, dams and diversions of  
 6 water for use. Most significant are increasing trends for floods in Midwest and Northeast, and a  
 7 decreasing trend in the Southwest. (Figure source: Peterson et al 2013).<sup>64</sup>

8

## 1 ***Groundwater Availability***

### 2 **Climate change is expected to affect water demand, groundwater withdrawals, and aquifer** 3 **recharge, reducing groundwater availability in some areas.**

4 Groundwater is the only perennial source of fresh water in many regions and provides a buffer  
5 against climate extremes. As such, it is essential to water supplies, food security, and  
6 ecosystems. Though groundwater occurs in most areas of the U.S., the capacity of aquifers to  
7 store water varies depending on the geology of the region. (Figure 3.6b illustrates the importance  
8 of groundwater aquifers.) In large regions of the Southwest, Great Plains, Midwest, Florida and  
9 some other coastal areas, groundwater is the primary water supply. Groundwater aquifers in  
10 these areas are susceptible to the combined stresses of climate and water use changes. For  
11 example, during the 2006–2009 California drought, when the source of irrigation shifted from  
12 surface water to predominantly groundwater, groundwater storage in California’s Central Valley  
13 declined by an amount roughly equivalent to the storage capacity of Lake Mead, the largest  
14 reservoir in the United States.<sup>65</sup>

15 Climate change impacts on groundwater storage are expected to vary from place to place and  
16 aquifer to aquifer. Although precise responses of groundwater storage and flow to climate  
17 change are not well understood nor readily generalizable, recent and ongoing studies<sup>66,67,68,69</sup>  
18 provide insights on various underlying mechanisms:

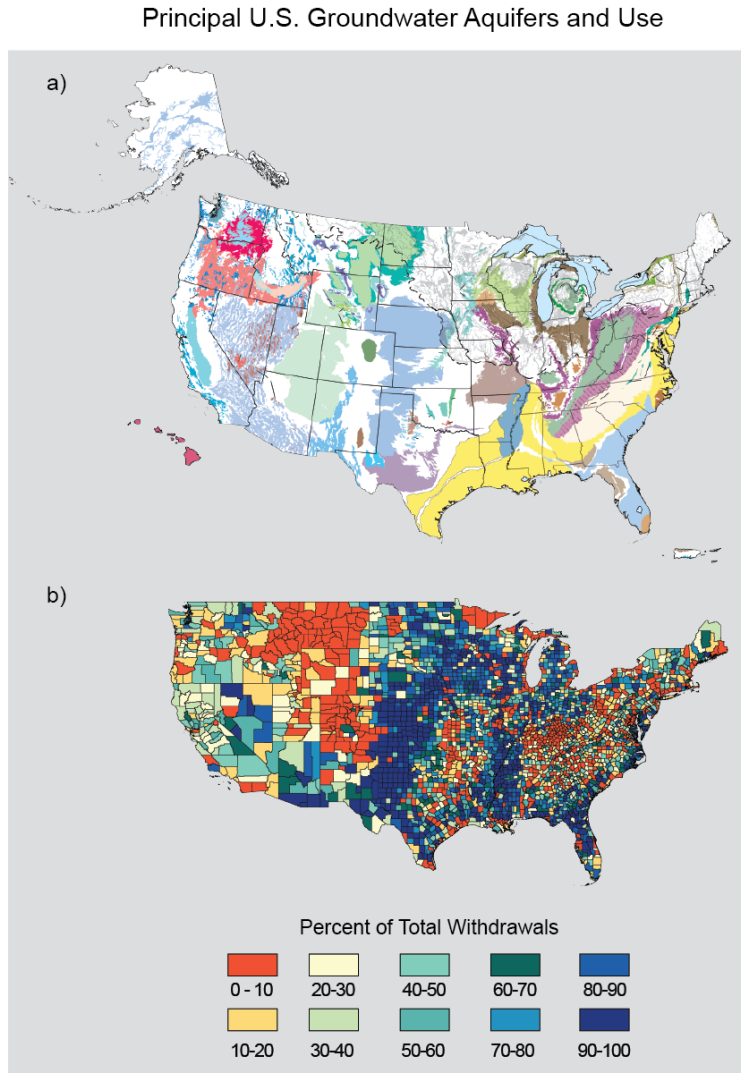
- 19 1) Precipitation is the key driver of aquifer recharge in water-limited environments (like arid  
20 regions), while evapotranspiration (ET) is the key driver in energy-limited environments (like  
21 swamps or marshlands, where the presence of seasonal standing water and saturated soil  
22 limits evaporation rates);
- 23 2) Climate change impacts on aquifer recharge depend on several factors, including: basin  
24 geology; frequency and intensity of high-rainfall periods that drive recharge; seasonal timing  
25 of recharge events; and strength of groundwater-surface water interaction; and
- 26 3) Changes in recharge rates are amplified relative to changes in total precipitation (especially  
27 in water-limited environments), with greater amplification for drier areas.

28 With these insights in mind, it’s clear that certain groundwater-dependent regions are projected  
29 to incur significant climate change related challenges. In some portions of the country,  
30 groundwater provides nearly 100% of the water supply (Figure 3.6b). Seasonal soil moisture  
31 changes are a key aquifer recharge driver and may provide an early indication of general aquifer  
32 recharge trends. Thus, the observed regional reductions in seasonal soil moisture for winter and  
33 spring (Figure 3.3) portend adverse recharge impacts for several U.S. regions, especially the  
34 Great Plains, Southwest, and Southeast.

35 Despite their critical national importance as water supply sources (see Figure 3.6), aquifers are  
36 not generally monitored in ways that allow for clear identification of climatic influences on  
37 groundwater recharge, storage, flows, and discharge. Nearly all monitoring is focused in areas  
38 and aquifers where variations are dominated by groundwater pumping, which largely masks  
39 climatic influences,<sup>70</sup> highlighting the need for a national framework for groundwater  
40 monitoring.<sup>71</sup>

1 Generally, impacts of changing demands on groundwater systems, whether due directly to  
2 climate changes or indirectly through changes in land use or surface-water availability and  
3 management, are likely to have the most immediate effects on groundwater availability;<sup>68,72</sup>  
4 changes in recharge and storage may be more subtle and take longer to emerge. Groundwater  
5 models have only recently begun to include detailed representations of groundwater recharge and  
6 interactions with surface-water and land-surface processes,<sup>51</sup> with few projections of  
7 groundwater responses to climate change.<sup>69,73</sup> However, surface water declines have already  
8 resulted in larger groundwater withdrawals in some areas (for example, in the Central Valley of  
9 California and in the Southeast) and may be aggravated by climate change challenges.<sup>74</sup> In many  
10 mountainous areas of the U.S., groundwater recharge is disproportionately generated from  
11 snowmelt infiltration, suggesting that the loss of snowpack will affect recharge rates and  
12 patterns.<sup>51,52,67,75</sup> Models do not yet include dynamic representations of the groundwater reservoir  
13 and its connections to streams, the soil-vegetation system, and the atmosphere, limiting the  
14 understanding of the potential climate change impacts on groundwater and groundwater-reliant  
15 systems.<sup>76</sup>

16 As the risk of drought increases, groundwater can play a key role in enabling adaptation to  
17 climate variability and change. For example, groundwater can be augmented by surface water  
18 during times of high flow through aquifer recharge strategies, such as infiltration basins and  
19 injection wells. In addition, management strategies can be implemented that use surface water  
20 for irrigation and water supply during wet periods, and groundwater during drought, although  
21 these approaches face practical limitations within current management and institutional  
22 frameworks.<sup>72,77</sup>



1

2 **Figure 3.6:** Principal U.S. Groundwater Aquifers and Use

3 **Caption:** (a) Groundwater aquifers are found throughout the U.S., but they vary widely  
 4 in terms of ability to store and recharge water. The colors on this map illustrate aquifer  
 5 location and geology: blue colors indicate unconsolidated sand and gravel; yellow is  
 6 semi-consolidated sand; green is sandstone; blue or purple is sandstone and carbonate-  
 7 rock; browns are carbonate-rock; red is igneous and metamorphic rock; and white is other  
 8 aquifer types. (Figure source: USGS).

9 (b) Ratio of groundwater withdrawals to total water withdrawals from all surface and  
 10 groundwater sources by county. The map illustrates that aquifers are the main (and often  
 11 exclusive) water supply source for many U.S. regions, especially in the Great Plains,  
 12 Mississippi Valley, east central U.S., Great Lakes region, Florida, and other coastal  
 13 areas. Groundwater aquifers in these regions are prone to impacts due to combined  
 14 climate and water use change. (Data from USGS 2005).

## 1 ***Risks to Coastal Aquifers and Wetlands***

2 **Sea level rise, storms and storm surges, and changes in surface and groundwater use**  
3 **patterns are expected to compromise the sustainability of coastal freshwater aquifers and**  
4 **wetlands.**

5 With more than 50% of the nation’s population concentrated near coasts (Chapter 25: Coasts),<sup>78</sup>  
6 coastal aquifers and wetlands are precious resources. These aquifers and wetlands, which are  
7 extremely important from a biological/biodiversity perspective (see Ch. 8: Ecosystems, Ch. 25:  
8 Coasts), may be particularly at risk due to the combined effects of inland droughts and floods,  
9 increased surface water impoundments and diversions, increased groundwater withdrawals, and  
10 accelerating sea level rise and greater storm surges.<sup>79,80</sup> Estuaries are particularly vulnerable to  
11 changes in freshwater inflow and sea level rise by changing salinity and habitat of these areas.

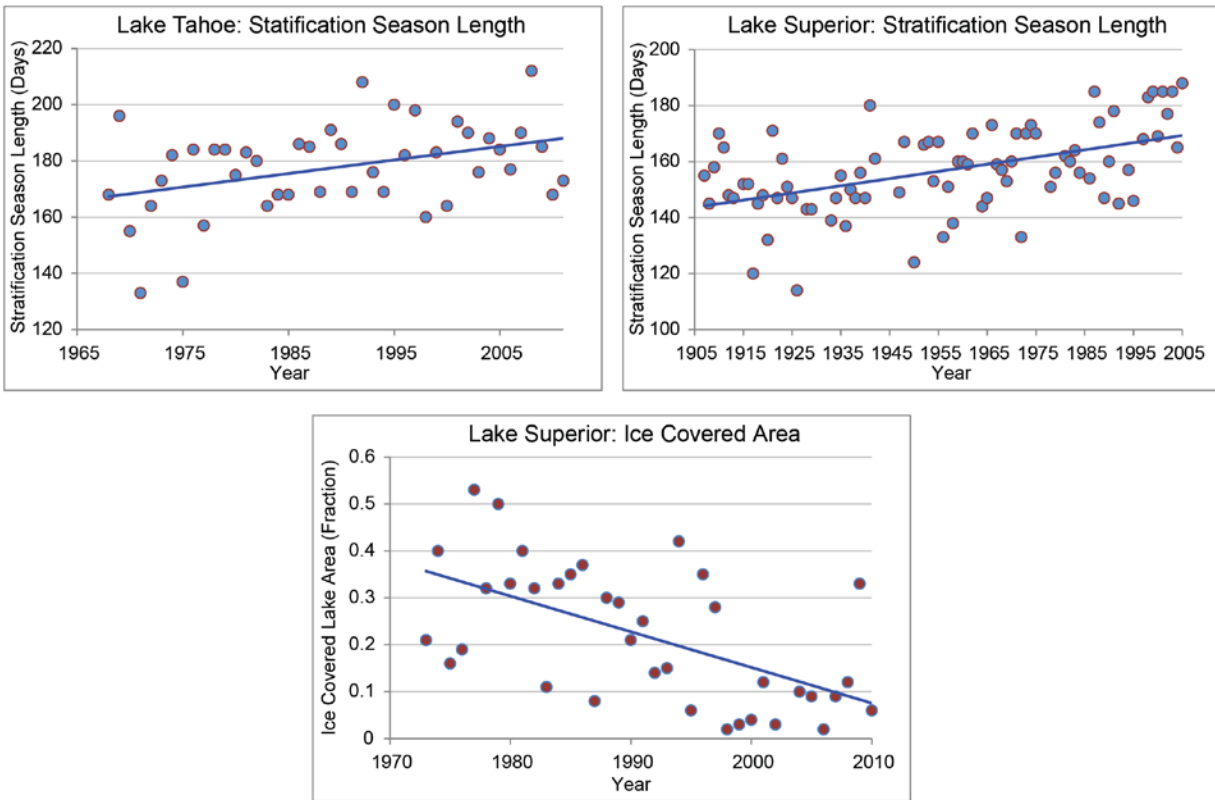
12 Several coastal areas (see Ch. 25: Coasts), including the Delaware, Susquehanna, and Potomac  
13 River deltas on the Northeast seaboard, most of Florida, the Apalachicola and Mobile River  
14 deltas and bays, the Mississippi River delta in Louisiana, and the delta of the Sacramento-San  
15 Joaquin rivers in northern California, are particularly vulnerable due to the combined effects of  
16 climate change and other human-caused stresses. In response, some coastal communities are  
17 among the nation’s most proactive in adaptation planning (Chapter 25: Coasts).

## 18 ***Water Quality Risks to Lakes and Rivers***

19 **Increasing air and water temperatures, more intense precipitation and runoff, and**  
20 **intensifying droughts can decrease river and lake water quality in many ways, including**  
21 **increases in sediment, nitrogen, and pollutant loads.**

22 Water temperature has been increasing in some rivers.<sup>81</sup> The length of the season that lakes and  
23 reservoirs are thermally stratified (with separate density layers) is increasing with increased air  
24 and water temperatures.<sup>82,83</sup> In some cases, seasonal mixing may be eliminated in shallow lakes,  
25 decreasing dissolved oxygen and leading to excess concentrations of nutrients (nitrogen and  
26 phosphorous), heavy metals (such as mercury), and other toxins in lake waters.<sup>82,83</sup>

Observed Changes in Lake Stratification Season and Ice Covered Area



**Figure 3.7:** Observed Changes in Lake Stratification and Ice Covered Area

**Caption:** The length of the season in which differences in lake temperatures with depth cause stratification (separate density layers) is increasing in many lakes. In this case, measurements show stratification has been increasing in Lake Tahoe (top left) since the 1960s and in Lake Superior (top right) since the early 1900s in response to increasing air and surface water temperatures (see also Ch. 18: Midwest). In Lake Tahoe, because of its large size (relative to inflow) and resulting long water-residence times, other influences on stratification have been largely overwhelmed and warming air and water temperatures have caused progressive declines in near-surface density, leading to longer stratification seasons (by an average of 20 days), decreasing the opportunities for deep lake mixing, reducing oxygen levels, and causing impacts to many species and numerous aspects of aquatic ecosystems.<sup>84</sup> Similar effects are observed in Lake Superior,<sup>17</sup> where the stratification season is lengthening (top right) and annual ice-covered area is declining (bottom); both observed changes are consistent with increasing air and water temperatures.



1 Lower and more persistent low flows under drought conditions as well as higher flows during  
2 floods can worsen water quality. Increasing precipitation intensity, along with the effects of  
3 wildfires and fertilizer use, are increasing sediment, nutrient, and contaminant loads in surface  
4 waters used by downstream water users<sup>85</sup> and ecosystems. Mineral weathering products, like  
5 calcium, magnesium, sodium, and silicon and nitrogen loads<sup>86</sup> have been increasing with higher  
6 streamflows.<sup>87</sup> Changing land cover, flood frequencies, and flood magnitudes are expected to  
7 increase mobilization of sediments in large river basins.<sup>88</sup> Changes in sediment transport are  
8 expected to vary regionally and by land-use type, with potentially large increases in some  
9 areas,<sup>89</sup> resulting in alterations to reservoir storage and river channels, affecting flooding,  
10 navigation, water supply, and dredging. Increased frequency and duration of droughts, and  
11 associated low water levels, increase nutrient concentrations and residence times in streams,  
12 potentially increasing the likelihood of harmful algal blooms and low oxygen conditions.<sup>90</sup>  
13 Concerns over such impacts and their potential link to climate change are rising for many U.S.  
14 regions including the Great Lakes,<sup>91</sup> Chesapeake Bay,<sup>92</sup> and the Gulf of Mexico.<sup>86,87</sup> Strategies  
15 aiming to reduce sediment, nutrient, and contaminant loads at the source remain the most  
16 effective management responses.<sup>93</sup>

### 17 **Relationship between Historical and Projected Water Cycle Changes**

18 Natural climate variations occur on essentially all time scales from days to millennia, and the  
19 water cycle varies in much the same way. Observations of changes in the water cycle over time  
20 include responses to natural hydroclimatic variability as well as other more local human  
21 influences (like dam building or land-use changes), or combinations of these influences  
22 with human-caused climate change. Some recent studies have attributed specific observed  
23 changes in the water cycle to human-induced climate change (for example,<sup>11</sup>). For many other  
24 water cycle variables and impacts, the observed and projected responses are consistent with those  
25 expected by human-induced climate change and other human influences. Research aiming to  
26 formally attribute these responses to their underlying causes is ongoing.

### 27 **Flood Factors**

28 A flood is defined as any high flow, overflow, or inundation by water that causes or threatens  
29 damage.<sup>94</sup> Floods are caused or amplified by both weather- and human-related factors. Major  
30 weather factors include heavy or prolonged precipitation, snowmelt, thunderstorms, storm surges  
31 from hurricanes, and ice or debris jams. Human factors include structural failures of dams and  
32 levees, inadequate drainage, and land cover alterations (such as pavement or deforestation) that  
33 reduce the capacity of the land surface to absorb water. Increasingly, humanity is also adding to  
34 weather-related factors, as human-induced warming increases heavy downpours, causes more  
35 extensive storm surges due to sea level rise, and leads to more rapid spring snowmelt.

36 Worldwide, from 1980 to 2009, floods caused more than 500,000 deaths and affected more than  
37 2.8 billion people.<sup>95</sup> In the U.S., floods caused 4,586 deaths from 1959 to 2005<sup>96</sup> while property  
38 and crop damage averaged nearly 8 billion dollars per year (in 2011 dollars) over 1981 through  
39 2011.<sup>94</sup> The risks from future floods are significant, given expanded development in coastal areas  
40 and floodplains, unabated urbanization, land-use changes, and human-induced climate change  
41 (Doocy et al., 2013).

42

## 1 **BOX: Flood Types**

2 Major flood types include flash, urban, riverine, and coastal flooding:

3 **Flash floods** occur in small and steep watersheds and waterways and can be caused by short-  
4 duration intense precipitation, dam or levee failure, or collapse of debris and ice jams. Snow  
5 cover and frozen ground conditions can exacerbate flash flooding during winter and early spring  
6 by increasing the fraction of precipitation that runs off. Flash floods develop within minutes or  
7 hours of the causative event, and can result in severe damage and loss of life due to high water  
8 velocity, heavy debris load, and limited warning. Most flood-related deaths in the U.S. are  
9 associated with flash floods.

10 **Urban flooding** can be caused by short-duration very heavy precipitation. Urbanization creates  
11 large areas of impervious surfaces (such as roads, pavement, parking lots, and buildings) and  
12 increases immediate runoff. Stormwater drainage removes excess surface water as quickly as  
13 possible, but heavy downpours can exceed the capacity of drains and cause urban flooding.

14 Flash floods and urban flooding are directly linked to heavy precipitation and are expected to  
15 increase as a result of projected increases in heavy precipitation events. In mountainous  
16 watersheds, such increases may be partially offset in winter and spring due to projected  
17 snowpack reduction.

18 **Riverine flooding** occurs when surface water drained from a watershed into a stream or a river  
19 exceeds channel capacity, overflows the banks, and inundates adjacent low lying areas. Riverine  
20 flooding is commonly associated with large watersheds and rivers, while flash and urban  
21 flooding occurs in smaller natural or urban watersheds. Because heavy precipitation is often  
22 localized, riverine flooding typically results from multiple heavy precipitation events over  
23 periods of several days, weeks, or even months. In large basins, existing soil moisture conditions  
24 and evapotranspiration rates also influence the onset and severity of flooding, as runoff increases  
25 with wetter soil and/or lower evapotranspiration conditions. Snow cover and frozen ground  
26 conditions can also exacerbate riverine flooding during winter and spring by increasing runoff  
27 associated with rain-on-snow events and by snowmelt, although these effects may diminish in  
28 the long term as snow accumulation decreases due to warming. Since riverine flooding depends  
29 on precipitation as well as many other factors, projections about changes in frequency or  
30 intensity are more uncertain than with flash and urban flooding.

31 **Coastal flooding** is predominantly caused by storm surges that accompany hurricanes and other  
32 storms. Low storm pressure creates strong winds that create and push large sea water domes,  
33 often many miles across, toward the shore. The approaching domes can raise water surface above  
34 normal tide levels (storm surge) by more than 25 feet, depending on various storm and shoreline  
35 factors. Inundation, battering waves, and floating debris associated with storm surge can cause  
36 deaths, widespread infrastructure damage (to buildings, roads, bridges, marinas, piers,  
37 boardwalks, and sea walls), and severe beach erosion. Storm-related rainfall can also cause  
38 inland flooding (flash, urban, or riverine) if, after landfall, the storm moves slowly or stalls over  
39 an area. Inland flooding can occur close to the shore or hundreds of miles away and is  
40 responsible for more than half of the deaths associated with tropical storms.<sup>94</sup> Climate change

1 affects coastal flooding through sea level rise and storm surge, increases in heavy rainfall during  
2 hurricanes and other storms, and related increases in flooding in coastal rivers.

3 In some locations, early warning systems have helped reduce deaths, although property damage  
4 remains considerable (Ch. 28: Adaptation). Further improvements can be made by more  
5 effective communication strategies and better land-use planning (Doocy et al., 2013).

6



7 **Galloway Wash floods Spur Cross Road, 10.30 AM, Oct 10, 2003. (There is no bridge.)** TMcG

8 Flash Flooding, Cave Creek, Arizona

9 (Photo credit: NASA). [http://wmp.gsfc.nasa.gov/projects/project\\_FlashFlood.php](http://wmp.gsfc.nasa.gov/projects/project_FlashFlood.php)

10



11

12

13

**Title:** Riverine Flooding.

14

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**Caption:** In many regions, infrastructure is currently vulnerable to flooding, as demonstrated in these photos. Left: The Fort Calhoun Nuclear Power Plant in eastern Nebraska was surrounded by a Missouri River flood, June 8, 2011, that also affected Louisiana, Mississippi, Missouri, Illinois, Kentucky, Tennessee, and Arkansas (photo credit: Larry Geiger). Right: The R.M. Clayton sewage treatment plant in Atlanta,

1 Georgia, September 23, 2009, was engulfed by floodwaters forcing it to shut down and  
2 discharge raw sewage into the Chattahoochee River (photo credit: Reuters/David Tulis).  
3 Flooding also disrupts road and rail transportation, and inland navigation.

4



5  
6 Hurricane Sandy coastal flooding in Mantoloking, N.J.  
7 (Photo credit: New Jersey National Guard/Scott Anema).

8  
9 -- end box --

## 1 **Climate Change Impacts on Water Resource Uses and Management**

2 People use water for many different purposes and benefits. Our water use falls into five main  
3 categories: 1) municipal use, which includes domestic water for drinking and bathing; 2)  
4 agricultural use, which includes irrigation and cattle operations; and 3) industrial use, which  
5 includes electricity production from coal- or gas-fired power plants that require water to keep the  
6 machinery cool; 4) providing ecosystem benefits, such as supporting the water needs of plants  
7 and animals we depend on; and 5) recreational uses, such as boating and fishing.

8 Water is supplied for these many uses from two main sources:

- 9 • freshwater withdrawals (from streams, rivers, lakes, and aquifers), which supply water  
10 for municipal, industrial, agricultural, and re-circulating thermoelectric plant cooling  
11 water supply;
- 12 • in-stream surface water flows, which support hydropower production, once-through  
13 thermoelectric plant cooling, navigation, recreation, and healthy ecosystems.

### 14 *Changes to Water Demand and Use*

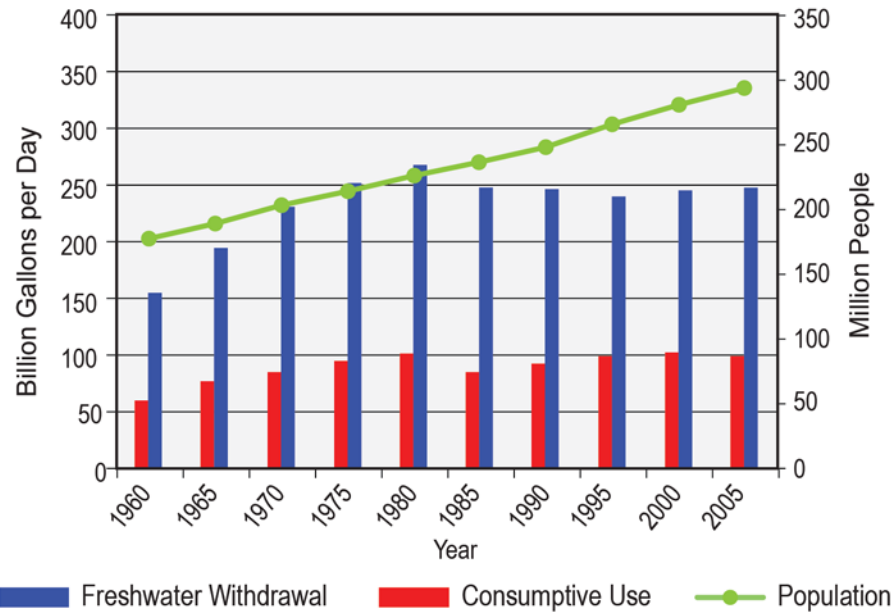
15 **Climate change affects water demand and the ways water is used within and across regions**  
16 **and economic sectors. The Southwest, Great Plains, and Southeast are particularly**  
17 **vulnerable to changes in water supply and demand.**

18 Climate change, acting concurrently with demographic, land-use, energy generation and use, and  
19 socioeconomic changes, is challenging existing water management practices by affecting water  
20 availability and demand and by exacerbating competition among uses and users (see Ch. 4:  
21 Energy; Ch. 6: Agriculture; Ch. 10: Energy, Water, and Land; Ch. 12: Indigenous Peoples; and  
22 Ch. 13: Land Use & Land Cover Change). In some regions, these current and expected impacts  
23 are hastening efficiency improvements in water withdrawal and use, the deployment of more  
24 proactive water management and adaptation approaches, and the re-assessment of the water  
25 infrastructure and institutional responses.<sup>1</sup>

### 26 **Water Withdrawals**

27 Total freshwater withdrawals (including water that is withdrawn and consumed as well as water  
28 that returns to the original source) and consumptive uses have leveled off nationally since 1980  
29 at 350 billion gallons of withdrawn water and 100 billion gallons of consumptive water per day,  
30 despite the addition of 68 million people from 1980 to 2005 (Figure 3.8).<sup>97</sup> Irrigation and all  
31 electric power plant cooling withdrawals account for approximately 77% of total withdrawals,  
32 municipal and industrial for 20%, and livestock and aquaculture for 3%. Most thermoelectric  
33 withdrawals are returned back to rivers after cooling, while most irrigation withdrawals are used  
34 up by the processes of evapotranspiration and plant growth. Thus, consumptive water use is  
35 dominated by irrigation (81%) followed distantly by municipal and industrial (8%) and the  
36 remaining water uses (5%). See Figure 3.9.

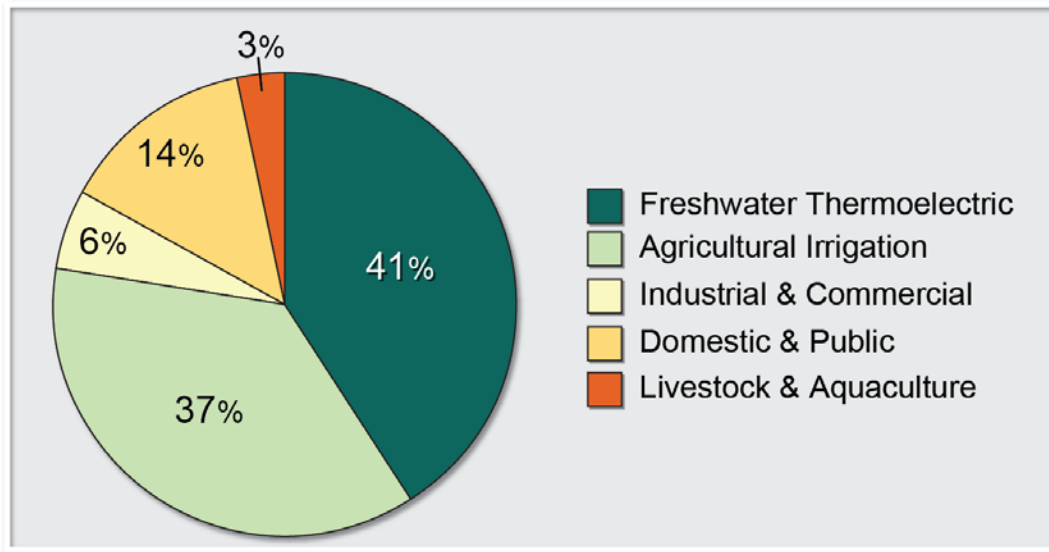
Freshwater Withdrawals, Consumptive Use, and Population Trends



**Figure 3.8:** U.S. Freshwater Withdrawal, Consumptive Use, and Population Trends

**Caption:** Trends in total freshwater withdrawal (equal to the sum of consumptive use and return flows to rivers) and population in the contiguous U.S. This graph illustrates the remarkable change in the relationship between water use and population growth since about 1980. Reductions in per capita water withdrawals are directly related to increases in irrigation efficiency for agriculture; more efficient cooling processes in electrical generation; and, in many areas, price signals, more efficient indoor plumbing fixtures and appliances, reductions in exterior landscape watering, and shifts in land-use patterns in some areas (CERES, 2013). Efficiency improvements have offset the demands of a growing population and have resulted in more flexibility in meeting water demand. In some cases these improvements have also reduced the flexibility to scale back water use in times of drought because some inefficiencies have already been removed from the system. With drought stress projected to increase in many U.S. regions, drought vulnerability is also expected to rise.<sup>1</sup>

### Freshwater Withdrawals by Sector



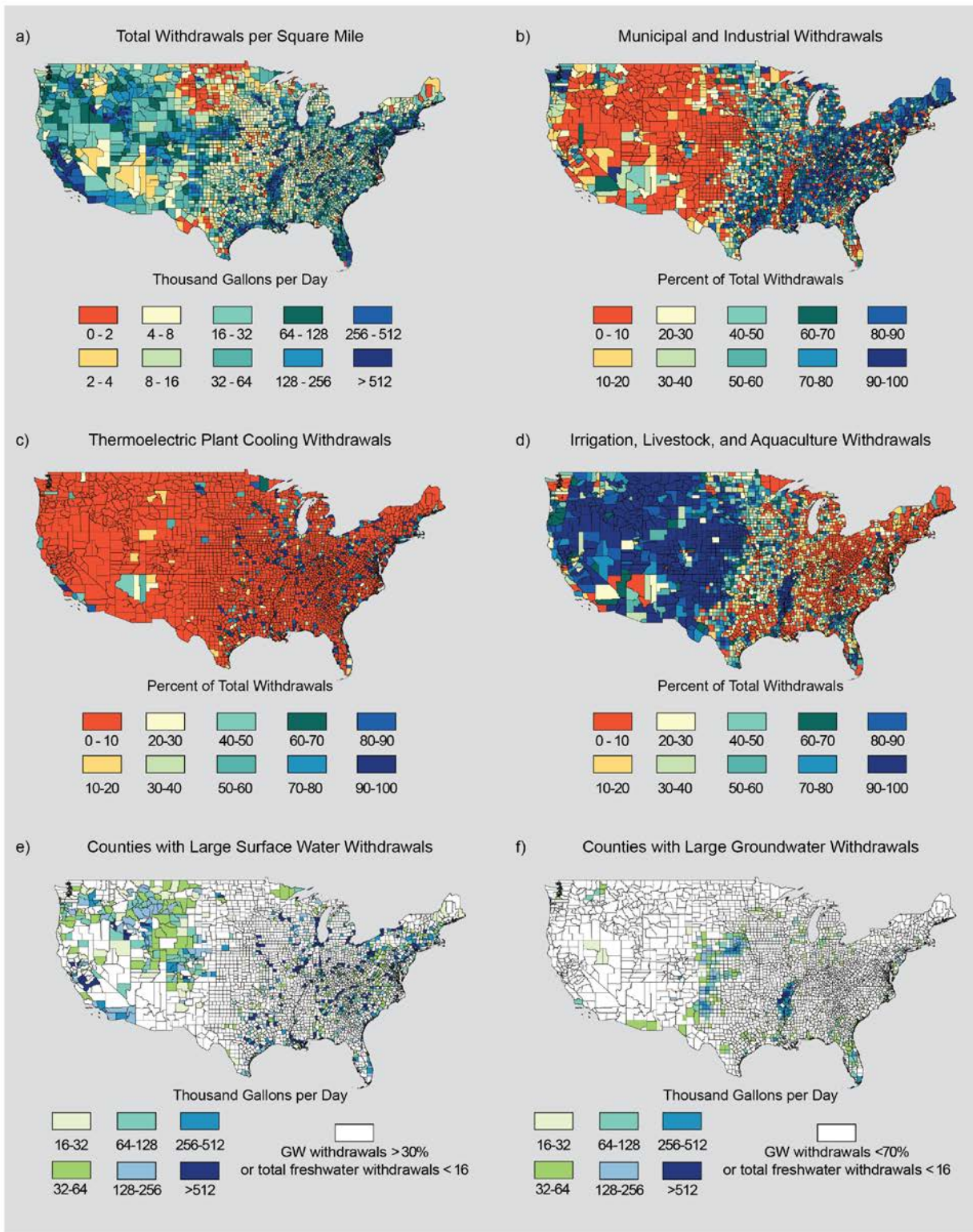
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**Figure 3.9:** Freshwater Withdrawals by Sector

**Caption:** Total water withdrawals (groundwater and surface water) in the U.S. are dominated by agriculture and energy production, though the primary use of water for thermoelectric production is for cooling, where water is often returned to lakes and rivers after use (return flows) (Figure source: USGS, 2005).

Water sector withdrawals and uses vary significantly by region. There is a notable east-west water use pattern, with the largest regional withdrawals occurring in western states (where the climate is drier) for agricultural irrigation (Figure 3.10a,d). In the east, water withdrawals mainly serve municipal, industrial, and thermoelectric uses (Figure 3.10a,b,c). Irrigation is also dominant along the Mississippi Valley, in Florida, and in southeastern Texas. Groundwater withdrawals are especially intense in parts of the Southwest, Southeast, Northwest, and Great Plains, the Mississippi Valley, Florida and south Georgia, and near the Great Lakes (Figure 3.10f). Surface waters are most intensely used in all other U.S. regions.

U.S. Water Withdrawal Distribution



1



1 **Figure 3.10:** U.S. Water Withdrawal Distribution

2 **Caption:** Based on the most recent USGS water withdrawal data (2005). This figure  
3 illustrates water withdrawals at the U.S. county level: (a) total withdrawals (surface and  
4 groundwater) in thousands of gallons per day per square mile; (b) municipal and  
5 industrial (including golf course irrigation) withdrawals as percent of total; (c) irrigation,  
6 livestock, and aquaculture withdrawals as percent of total; (d) thermoelectric plant  
7 cooling withdrawals as percent of total; (e) counties with large surface water  
8 withdrawals; and (f) counties with large groundwater withdrawals. The largest  
9 withdrawals occur in the drier western states for crop irrigation. In the east, water  
10 withdrawals mainly serve municipal, industrial, and thermoelectric uses. Groundwater  
11 withdrawals are intense in parts of the Southwest and Northwest, the Great Plains,  
12 Mississippi Valley, Florida and south Georgia, and near the Great Lakes (Data source:  
13 USGS, 2005; Figure source: Georgia Institute of Technology).

14 Per capita water withdrawal and use are decreasing due to many factors:<sup>98</sup>. These include  
15 demand management, new plumbing codes, water efficient appliances, efficiency improvement  
16 programs, and pricing strategies, especially in the municipal sector<sup>99</sup>. Other factors contributing  
17 to decreasing per capita water use include changes from water intensive manufacturing and other  
18 heavy industrial activities to service-oriented businesses,<sup>100</sup> and enhanced water use efficiencies  
19 in response to environmental pollution legislation (in the industrial and commercial sector). In  
20 addition, replacement of older once-through-cooling electric power plants by plants that recycle  
21 their cooling water, and switching from flood irrigation to more efficient methods in the western  
22 U.S.<sup>101</sup> have also contributed to these trends.

23 Notwithstanding the overall national trends, regional water withdrawal and use are strongly  
24 correlated with climate;<sup>102</sup> hotter and drier regions tend to have higher per capita usage, and  
25 water demand is affected by both temperature and precipitation on a seasonal basis (see also Ch.  
26 28: Adaptation).

27 Water demand is projected to increase as population grows, and will increase substantially more  
28 in some regions as a result of climate change. In the absence of climate change but in response to  
29 a projected population increase of 80% and a 245% increase in total personal income from 2005  
30 to 2060, simulations indicate that total water demand in the U.S. would increase by 3%.<sup>98</sup> Under  
31 these conditions, approximately half of the U.S. regions would experience an overall decrease in  
32 water demand, while the other half would experience an increase (Figure 3.11a). If, however,  
33 climate change projections based on the A1B emissions scenario (increasing emissions through  
34 the end of this century, with reductions in the rate of increase after 2070) and three climate  
35 models are also factored in, the total water demand is projected to rise by an average of 26%  
36 over the same period (Figure 3.7b).<sup>98</sup> Under the population increase scenario that also includes  
37 climate change, 90% of the country is projected to experience a total demand increase, with  
38 decreases projected only in parts of the Midwest, Northeast and Southeast. Compared to an 8%  
39 increase in demand under a scenario without climate change, projections under the A2 emissions  
40 scenario (which assumes continued increases in global emissions) and three climate models over  
41 the 2005 to 2060 period result in a 34% increase in total water demand. By 2090, total water

1 demand is projected to increase by 42% over 2005 levels under the A1B scenario and 82% under  
2 the higher A2 emissions scenario.

3 Crop irrigation and landscape watering needs are directly affected by climate change, especially  
4 by projected changes in temperature, potential evapotranspiration, and soil moisture.  
5 Consequently, the projected climate change impacts on water demand are larger in the western  
6 states, where irrigation dominates total water withdrawals (see Figure 3.10). Uncertainties in the  
7 projections of these climate variables also affect water demand projections.<sup>98</sup> However, it is clear  
8 that the impacts of projected population, socioeconomic, and climate changes amplify the effects  
9 on water demand in the Southwest and Southeast, where the observed and projected drying water  
10 cycle trends already make these regions particularly vulnerable.

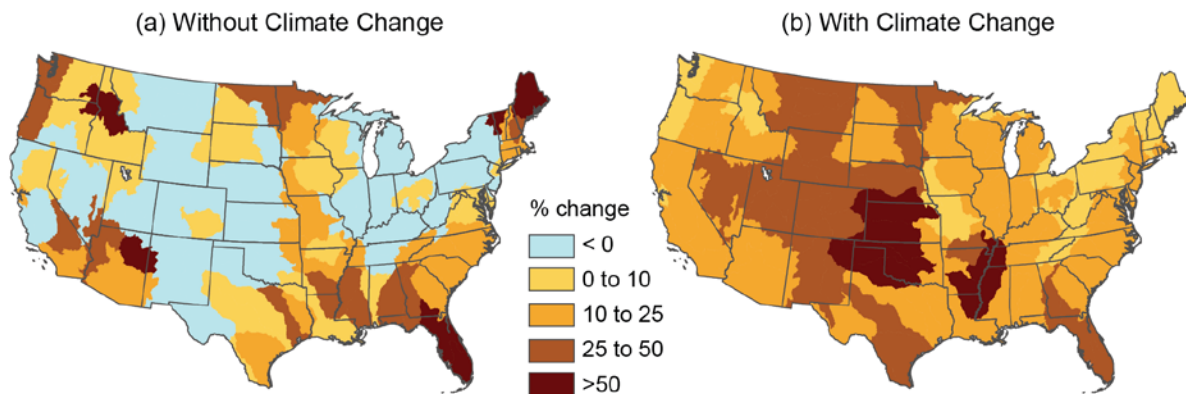
11 This vulnerability will be exacerbated by physical and operational limitations of water  
12 storage and distribution systems. River reservoirs and associated dams are usually designed  
13 to handle larger than historical streamflow variability ranges. Some operating rules and  
14 procedures reflect historical seasonal and interannual streamflow and water release patterns,  
15 while others include information about current and near-term conditions, such as snowpack  
16 depth and expected snowmelt volume.. Climate change threatens to alter both the streamflow  
17 variability that these structures must accommodate and their opportunities to recover after  
18 doing so (due to permanent changes in average streamflow). Thus, as streamflow and  
19 demand patterns change, historically based operating rules and procedures could become less  
20 effective in balancing water supply with other uses.<sup>103</sup>

21 Some of the highest water demand increases under climate change are projected in U.S. regions  
22 where groundwater aquifers are the main water supply source (Figure 3.11b), including the Great  
23 Plains and parts of the Southwest and Southeast. The projected water demand increases  
24 combined with potentially declining recharge rates (see water cycle section) further challenge the  
25 sustainability of the aquifers in these regions.

26

27

## Projected Changes in Water Withdrawals



**Figure 3.11:** Projected Changes in Water Withdrawals

**Caption:** The effects of climate change, primarily associated with increasing temperatures and potential evapotranspiration, are projected to significantly increase water demand across most of the United States.<sup>98</sup> Maps show percent change from 2005 to 2060 in projected demand for water assuming (a) change in population and socioeconomic conditions based on the underlying A1B emissions scenario (increasing emissions through the end of this century, with reductions in the rate of increase in emissions after 2070), but with no change in climate, and (b) combined changes in population, socioeconomic conditions, and climate according to the A1B emissions scenario.

Power plant cooling is a critical national water use, because nearly 90% of the U.S. electrical energy is produced by thermoelectric power plants.<sup>104</sup> Freshwater withdrawals per kilowatt hour have been falling in recent years due to the gradual replacement of once-through cooling of power plant towers with plants that recycle cooling water. Thermal plant cooling is principally supported by surface water withdrawals (Figure 3.10e,f) and has already been affected by climate change in areas where temperatures are increasing and surface water supplies are diminishing, such as the southern United States. Higher water temperatures affect the efficiency of electric generation and cooling processes. It also limits the ability of utilities to discharge heated water to streams from once-through cooled power systems due to regulatory requirements and concerns about how the release of warmer water into rivers and streams affects ecosystems and biodiversity (see Ch. 4: Energy).<sup>105</sup>

### Instream Water Uses

Hydropower contributes 7% of electricity generation nationwide, but provides up to 70% in the Northwest and 20% in California, Alaska, and the Northeast.<sup>106</sup> Climate change is expected to affect hydropower directly through changes in runoff (average, extremes, and seasonality), and indirectly through increased competition with other water uses. Based on runoff projections, hydropower is expected to decline in the southern U.S. (especially the Southwest) and increase in the Northeast and Midwest (though actual gains or losses will depend on facility size and

1 changes in runoff volume and timing). Where non-power water demands are expected to increase  
2 (as in the southern U.S.), hydropower generation, dependable capacity, and ancillary services are  
3 likely to decrease. Many hydropower facilities nationwide, especially in the Southeast,  
4 Southwest, and the Great Plains, are expected to face water availability constraints.<sup>107</sup> While  
5 some hydropower facilities may face water-related limitations, these could be offset to some  
6 degree by the use of more efficient turbines as well as innovative new hydropower technologies.

7 Inland navigation, most notably in the Great Lakes and the Missouri, Mississippi, and Ohio  
8 River systems, is particularly important for agricultural commodities (transported from the  
9 Midwest to the Gulf coast and on to global food markets), coal, and iron ore.<sup>108</sup> Navigation is  
10 affected by ice cover and by floods and droughts. Seasonal ice cover on the Great Lakes has been  
11 decreasing<sup>17</sup> and may allow increased shipping.<sup>109</sup> However, lake level declines are also possible  
12 in the long term, decreasing vessel draft and cargo capacity. Projections of lake levels may also  
13 depend on non-climate factors and are uncertain both in direction and magnitude (see Ch. 2: Our  
14 Changing Climate; Ch. 5: Transportation; and Ch. 18: Midwest). Similarly, although the river ice  
15 cover period has been decreasing<sup>54</sup> (extending the inland navigation season), seasonal ice cover  
16 changes<sup>110,111</sup> could impede lock operations.<sup>111</sup> Intensified floods are likely to hinder shipping by  
17 causing waterway closures and damaging or destroying ports and locks. Droughts have already  
18 been shown to decrease reliability of flows or channel depth, adversely impacting navigation  
19 (Ch. 5: Transportation). Both floods and droughts can disrupt rail and road traffic and increase  
20 shipping costs<sup>112</sup> and result in commodity price volatility (Ch. 19: Great Plains).

21 Recreational activities associated with water resources, including boating, fishing, swimming,  
22 skiing, camping, and wildlife watching, are strong regional and national economic drivers.<sup>113</sup>  
23 Recreation is sensitive to weather and climate,<sup>114</sup> and climate change impacts to recreation can  
24 be difficult to project.<sup>115</sup> Rising temperatures affect extent of snowcover and mountain  
25 snowpack, with impacts on skiing<sup>116</sup> and snowmobiling.<sup>117</sup> As the climate warms, changes in  
26 precipitation and runoff are expected to result in both beneficial (in some regions) and adverse  
27 impacts<sup>114</sup> to water sports, with potential for considerable economic dislocation and job losses.<sup>117</sup>

28 Changing climate conditions are projected to affect water and wastewater treatment and disposal  
29 in ways that depend on system-specific and interacting attributes. For example, elevated stream  
30 temperatures, combined with lower flows, may require wastewater facilities to increase treatment  
31 to meet stream water quality standards.<sup>118</sup> More intense precipitation and floods, combined with  
32 escalating urbanization and associated increasing impermeable surfaces, may amplify the  
33 likelihood of contaminated overland flow or combined sewer overflows.<sup>119</sup> Moderate  
34 precipitation increases, however, could result in increased stream flows, improving capacity to  
35 dilute contaminants in some regions. Sea level rise and more frequent coastal flooding could  
36 damage wastewater utility infrastructure and reduce treatment efficiency (Ch. 25: Coasts).<sup>120</sup>

37 Changes in streamflow temperature and flow regimes can affect aquatic ecosystem structure and  
38 function (see Ch. 8: Ecosystems). Water temperature directly regulates the physiology,  
39 metabolism, and energy of individual aquatic organisms, as well as entire ecosystems.  
40 Streamflow quantity influences the extent of available aquatic habitats, and streamflow  
41 variability regulates species abundance and persistence. Flow also influences water temperature,  
42 sediment, and nutrient concentrations.<sup>121</sup> If the rate of climate change<sup>122</sup> outpaces plant and

1 animal species' ability to adjust to temperature change, additional biodiversity loss may occur.  
2 Furthermore, climate change induced water cycle alterations may exacerbate existing ecosystem  
3 vulnerability, especially in the western United States<sup>123</sup> where droughts and water shortages are  
4 likely to increase. But areas projected to receive additional precipitation, such as the northern  
5 Great Plains, may benefit. Lastly, hydrologic alterations due to human interventions have  
6 without doubt impaired riverine ecosystems in most U.S. regions and globally.<sup>124</sup> The projected  
7 escalation of water withdrawals and uses (see Figure 3.11) threatens to deepen and widen  
8 ecosystem impairment, especially in southern states where climate change induced water cycle  
9 alterations are pointing toward drier conditions (see Ch. 8: Ecosystems). In these regions,  
10 balancing socioeconomic and environmental objectives will most likely require more deliberate  
11 management and institutional responses.

12

DRAFT

## 1 **Major Water Resource Vulnerabilities and Challenges**

2 Many U.S. regions are expected to face increased drought and flood vulnerabilities and  
3 exacerbated water management challenges. This section highlights regions where such issues are  
4 expected to be particularly intense.

### 5 *Drought is Affecting Water Supplies*

6 **Changes in precipitation and runoff, combined with changes in consumption and**  
7 **withdrawal, have reduced surface and groundwater supplies in many areas. These trends**  
8 **are expected to continue, increasing the likelihood of water shortages for many uses.**

9 Many southwestern and western watersheds, including the Colorado, Rio Grande,<sup>39,44,125</sup> and  
10 Sacramento-San Joaquin,<sup>126,127</sup> have recently experienced drier conditions. Even larger runoff  
11 reductions (about 10% to 20%) are projected over some of these watersheds in the next 50  
12 years.<sup>49,128</sup> Increasing evaporative losses and declining runoff, groundwater recharge,  
13 and changing groundwater pumpage are expected to affect surface and  
14 groundwater supplies<sup>66,67,68,72</sup> and increase the risk of water shortages for many water uses.  
15 Changes in streamflow timing will exacerbate a growing mismatch between supply and demand  
16 (because peak flows are occurring earlier in the spring, while demand is highest in mid-summer)  
17 and will present challenges for the management of reservoirs, aquifers, and other water  
18 infrastructure.<sup>129</sup> Rising stream temperatures and longer low flow periods may make electric  
19 power plant cooling water withdrawals unreliable, and may affect aquatic and riparian  
20 ecosystems by degrading habitats and favoring invasive, non-native species.<sup>130</sup>

### 21 *Flood Effects on People and Communities*

22 **Increasing flooding risk affects human safety and health, property, infrastructure,**  
23 **economies, and ecology in many basins across the U.S.**

24 Flooding affects critical water, wastewater, power, transportation, and communications  
25 infrastructure in ways that are difficult to foresee and can result in interconnected and cascading  
26 failures (see flood box). Very heavy precipitation events have intensified in recent decades in  
27 most U.S. regions, and this trend is projected to continue (Ch. 2: Our Changing Climate).  
28 Increasing heavy precipitation is an important contributing factor, but flood magnitude changes  
29 also depend on specific watershed conditions (including soil moisture, impervious area, and  
30 other human-caused alterations).

31 Projected changes in flood frequency based on climate projections and hydrologic models have  
32 recently begun to emerge (for example<sup>61,131,132,133,134</sup>), and suggest that flood frequency and  
33 severity increases may occur in the Northeast and Midwest (Ch. 16: Northeast and Ch. 18:  
34 Midwest). Flooding and sea water intrusion from sea level rise and increasing storm surge  
35 threaten New York, Boston, Philadelphia, Virginia Beach, Wilmington, Charleston, Miami,  
36 Tampa, Naples, Mobile, Houston, New Orleans, and many other cities on U.S. coasts (Chapter  
37 25: Coasts).

38 The devastating toll of large floods (human life, property, environment, and infrastructure)  
39 suggests that proactive management measures could minimize changing future flood risks and

1 consequences (Ch. 28: Adaptation). In coastal areas, sea level rise may act in parallel with inland  
2 climate changes to intensify water use impacts and challenges (Ch. 12: Indigenous Peoples; Ch.  
3 17: Southeast).<sup>135</sup> Increasing flooding risk, both coastal and inland, could also exacerbate human  
4 health risks associated with failure of critical infrastructure,<sup>136,137</sup> and an increase in both  
5 waterborne diseases (Ch. 9: Human Health)<sup>138</sup> and airborne diseases.<sup>139</sup>

6 Changes in land use, land cover, development, and population distribution can all affect flood  
7 frequency and intensity. The nature and extent of these projected changes results in increased  
8 uncertainty and decreased accuracy of flood forecasting in both the short term<sup>132</sup> and long  
9 term.<sup>140</sup> This lack of certainty could hinder effective preparedness (such as evacuation planning)  
10 and the effectiveness of structural and nonstructural flood risk reduction measures. However,  
11 many climate change projections are robust (Ch. 2: Our Changing Climate), and the long lead  
12 time needed for the planning, design, and construction of critical infrastructure that provides  
13 resilience to floods means that consideration of long-term changes is needed.

14 Effective climate change adaptation planning requires an integrated approach<sup>46,117,141</sup> that  
15 addresses public health and safety issues (Ch. 28: Adaptation).<sup>142</sup> Though numerous flood risk  
16 reduction measures are possible, including levees, land-use zoning, flood insurance, and  
17 restoration of natural floodplain retention capacity,<sup>143</sup> economic and institutional conditions may  
18 constrain implementation. The effective use of these measures would require significant  
19 investment in many cases,<sup>144</sup> as well as updating policies and methods to account for climate  
20 change<sup>43,145</sup> in the planning, design, operation, and maintenance of flood risk reduction  
21 infrastructure.<sup>131,146</sup>

## 22 **Adaptation and Institutional Responses**

### 23 *Water Resources Management*

24 **In most U.S. regions, water resources managers and planners will encounter new risks,**  
25 **vulnerabilities, and opportunities that may not be properly managed within existing**  
26 **practices.**

27 Water managers and planners strive to balance water supply and demand across all water uses  
28 and users. The management process involves complex tradeoffs among water use benefits,  
29 consequences, and risks. By altering water availability and demand, climate change is likely to  
30 present additional management challenges. One example is in the Sacramento-San Joaquin River  
31 Delta, where flooding, sea water intrusion, and changing needs for environmental, municipal,  
32 and agricultural water uses have created significant management challenges. This California  
33 Bay-Delta experience suggests that managing risks and sharing benefits requires re-assessment  
34 of very complex ecosystems, infrastructure systems, water rights, stakeholder preferences, and  
35 reservoir operation strategies – as well as significant investments. All of these considerations are  
36 subject to large uncertainties.<sup>55,147</sup> To some extent, all U.S. regions are susceptible, but the  
37 Southeast and Southwest are highly vulnerable because climate change is projected to reduce  
38 water availability, increase demand, and exacerbate shortages (see Water Management box).

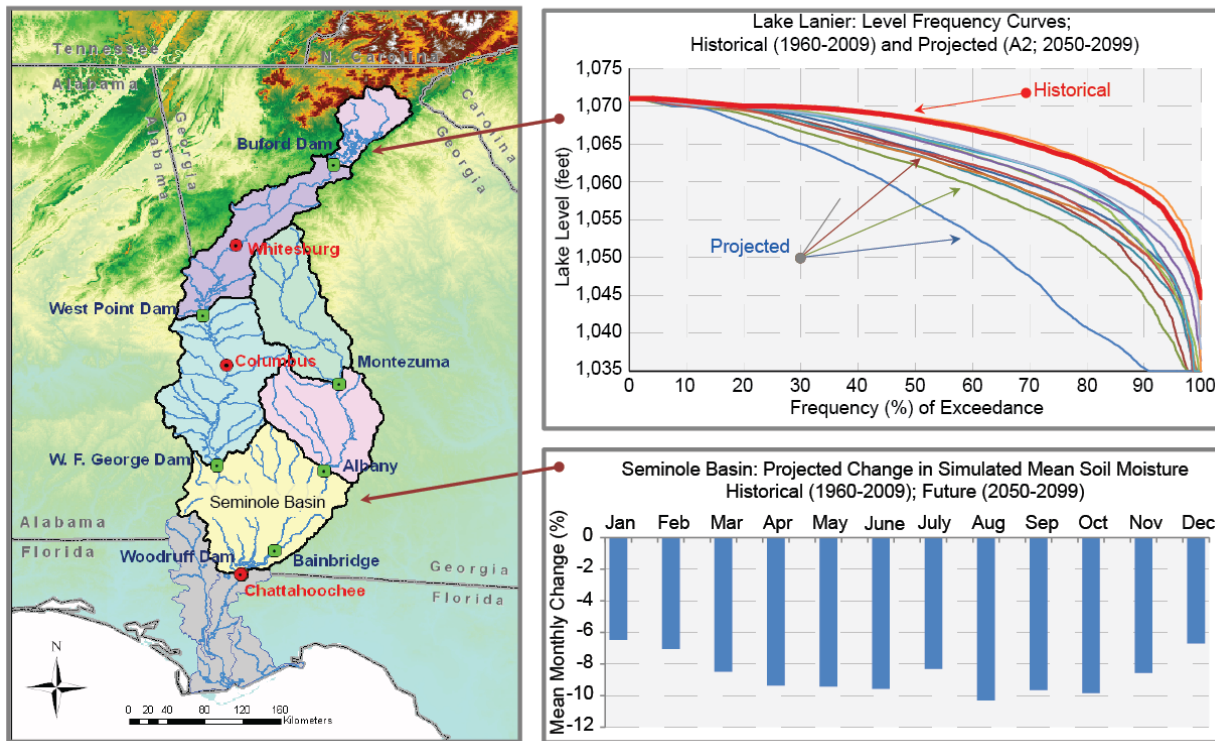
1 Recent assessments illustrate water management challenges facing California (Georgakakos et  
2 al. 2007),<sup>126,127,128,148</sup> the Southwest,<sup>129,149</sup> Southeast (Ch. 17: Southeast),<sup>135,150</sup> Northwest,<sup>151</sup>  
3 Great Plains (Brikowski 2008), and Great Lakes.<sup>152</sup> A number of these assessments demonstrate  
4 that while expanding supplies and storage may still be possible in some regions, effective climate  
5 adaptation strategies can benefit from innovative management strategies. These strategies can  
6 include: domestic water conservation programs that use pricing incentives to curb use; more  
7 flexible, risk-based, better-informed, and adaptive operating rules for reservoirs; the integrated  
8 use of and combined surface and groundwater resources; and better monitoring and assessment  
9 of statewide water use.<sup>128,148,153,154</sup> Water management and planning would benefit from better  
10 coordination among public sectors at the national, state, and local levels (including regional  
11 partnerships and agreements), and the private sector, with participation of all relevant  
12 stakeholders in well-informed, fair, and equitable decision-making processes. Better coordination  
13 among hydrologists and atmospheric scientists, and among these scientists and the professional  
14 water management community, is also needed to facilitate more effective translation of  
15 knowledge from science to practice (Ch. 26: Decision Support; Ch. 28: Adaptation).<sup>155</sup>

16



1 **Water Management Box**

Water Challenges in a Southeast River Basin



2

3 **Figure 3.12:** Water Challenges in a Southeast River Basin

4 **Caption:** The Apalachicola-Chattahoochee-Flint (ACF) River Basin supports many  
 5 water uses and users, including municipal, industrial, and agricultural water supply; flood  
 6 management; hydroelectric and thermoelectric energy generation; recreation; navigation;  
 7 fisheries; and a rich diversity of environmental and ecological resources. In recent  
 8 decades, water demands have risen rapidly in the Upper Chattahoochee River (due to  
 9 urban growth) and Lower Chattahoochee and Flint Rivers (due to expansion of irrigated  
 10 agriculture). At the same time, basin precipitation, soil moisture, and runoff are declining,  
 11 creating challenging water sharing tradeoffs for the basin stakeholders.<sup>156</sup> The historical  
 12 water demand and supply trends are expected to continue in the coming decades. Climate  
 13 assessments for 50 historical (1960-2009) and future years (2050-2099) based on a  
 14 scenario of continued increases in emissions (A2) for the Seminole and all other ACF  
 15 sub-basins<sup>150</sup> show that soil moisture is projected to continue to decline in all months,  
 16 especially during the crop growing season from April to October (bottom right). Mean  
 17 monthly runoff decreases (up to 20%, not shown) are also projected throughout the year  
 18 and especially during the wet season from November to May. The projected soil moisture  
 19 and runoff shifts are even more significant in the extreme values of the respective  
 20 distributions. In addition to reduced supplies, these projections imply higher water  
 21 demands in the agricultural and other sectors, exacerbating management challenges.  
 22 These challenges are reflected in the projected response of Lake Lanier, the main ACF

1 regulation project, the levels of which are projected (for 2050-2099) to be lower, by as  
2 much as 15 feet, than its historical (1960-2009) levels, particularly during droughts (top  
3 right). Recognizing these critical management challenges, the ACF stakeholders are  
4 earnestly working to develop a sustainable and equitable management plan that balances  
5 economic, ecological, and social values<sup>157</sup>. Figure source: Georgia Institute of  
6 Technology.<sup>150</sup>

7 *-- end box --*

## 8 ***Adaptation Opportunities and Challenges***

9 **Increasing resilience and enhancing adaptive capacity provide opportunities to strengthen**  
10 **water resources management and plan for climate change impacts. Many institutional,**  
11 **scientific, economic, and political barriers present challenges to implementing adaptive**  
12 **strategies.**

13 Climate adaptation involves both addressing the risks and leveraging the opportunities that may  
14 arise as a result of the climate impacts on the water cycle and water resources. Efforts to increase  
15 resiliency and enhance adaptive capacity may create opportunities for a wide-ranging public  
16 discussion of water demands; improved collaboration around water use; increased public support  
17 for scientific and economic information; and the deployment of new technologies supporting  
18 adaptation. In addition, adaptation can promote the achievement of multiple water resource  
19 objectives through improved infrastructure planning, integrated regulation, and planning and  
20 management approaches at regional, watershed, or ecosystem scales. Pursuing these  
21 opportunities may require assessing how current institutional approaches support adaptation in  
22 light of the anticipated impacts of climate change.<sup>158</sup>

23 Climate change will stress the nation's aging water infrastructure to varying degrees by location  
24 and over time. Much of the country's current drainage infrastructure is already overwhelmed  
25 during heavy precipitation and high runoff events, an impact that is projected to be exacerbated  
26 as a result of climate change, land-use change, and other factors.<sup>159</sup> Large percentage increases in  
27 combined sewage overflow volumes, associated with increased intensity of precipitation events,  
28 have been projected for selected watersheds by the end of this century in the absence of adaptive  
29 measures.<sup>105,160</sup> Infrastructure planning, especially for the long planning and operation horizons  
30 often associated with water resources infrastructure, can be improved by incorporating climate  
31 change as a factor in new design standards and in asset management and rehabilitation of critical  
32 and aging facilities, emphasizing flexibility, redundancy, and resiliency.<sup>105,131,161</sup>

33 Adaptation strategies for water infrastructure include structural and non-structural approaches.  
34 These may include changes in system operations and/or demand management changes, adopting  
35 water conserving plumbing codes, and improving flood forecasts, telecommunications, and early  
36 warning systems<sup>162</sup> that focus on both adapting physical structures and innovative  
37 management.<sup>105,131,163</sup> Such strategies could take advantage of conventional ("gray")  
38 infrastructure upgrades (like raising flood control levees), adjustments to reservoir operating  
39 rules, new demand management and incentive strategies, land-use management that enhances  
40 adaptive capacity, protection and restoration at the scale of river basins, watersheds and  
41 ecosystems and, hybrid strategies that blend "green" infrastructure with gray infrastructure, and

1 pricing strategies.<sup>1,105,131,164,165</sup> Green infrastructure approaches that are increasingly being  
2 implemented by municipalities across the country include green roofs, rain gardens, roadside  
3 plantings, porous pavement, and rainwater harvesting (Ch. 28: Adaptation). These techniques  
4 typically utilize soils and vegetation in the built environment to absorb runoff close to where it  
5 falls, limiting flooding and sewer backups (NRDC, 2011). There are numerous non-infrastructure  
6 related adaptation strategies, some of which could include promoting drought resistant crops,  
7 flood insurance reform, and building densely developed areas away from highly vulnerable  
8 areas.

9 In addition to physical adaptation, capacity-building activities can build knowledge and enhance  
10 communication and collaboration within and across sectors.<sup>1,165,166</sup> In particular, building  
11 networks, partnerships, and support systems has been identified as a major asset in building  
12 adaptive capacity (Ch. 26: Decision Support; Ch. 28: Adaptation).<sup>167</sup>

13 In addition to stressing the physical infrastructure of water systems, future impacts of climate  
14 change may reveal the weaknesses in existing water law regimes to accommodate novel and  
15 dynamic water management conditions. The basic paradigms of environmental and natural  
16 resources law are preservation and restoration, both of which are based on the assumption that  
17 natural systems fluctuate within an unchanging envelope of variability (“stationarity”).<sup>168</sup>  
18 However, climate change is now projected to affect water supplies during the multi-decade  
19 lifetime of major water infrastructure projects in wide-ranging and pervasive ways.<sup>131</sup> Under  
20 these circumstances, stationarity will no longer be reliable as the central assumption in water-  
21 resource risk assessment and planning.<sup>43,168</sup> For example, in the future, water rights  
22 administrators may find it necessary to develop more flexible water rights systems conditioned to  
23 address the uncertain impacts of climate change.<sup>169</sup> Agencies and courts may seek added  
24 flexibility in regulations and laws to achieve the highest and best uses of limited water resources  
25 and to enhance water management capacity in the context of new and dynamic conditions.<sup>131,170</sup>

26 In the past few years, many federal, state, and local agencies and tribal governments have begun  
27 to address climate change adaptation, integrating it into existing decision-making, planning, or  
28 infrastructure-improvement processes (Ch. 28: Adaptation).<sup>44,171</sup> Drinking water utilities are  
29 increasingly utilizing climate information to prepare assessments of their supplies,<sup>172</sup> and utility  
30 associations and alliances, such as the Water Research Foundation and Water Utility Climate  
31 Alliance, have undertaken original research to better understand the implications of climate  
32 change on behalf of some of the largest municipal water utilities in the United States.<sup>118,153,173</sup>

33 The economic, social, and environmental implications of climate change-induced water cycle  
34 changes are very significant, as is the cost of inaction. Adaptation responses need to address  
35 considerable uncertainties in the short-, medium-, and long-term; be proactive, integrated, and  
36 iterative; and be developed through well-informed stakeholder decision processes functioning  
37 within a flexible institutional and legal environment.

# Traceable Accounts

## Chapter 3: Water Resources (Climate Change Impacts on the Water Cycle)

**Key Message Process:** The chapter author team engaged in multiple technical discussions via teleconferences from March – June 2012. These discussions followed a thorough review of the literature, which included an inter-agency prepared foundational document, {Pietrowsky, 2012 #1788} over 500 technical inputs provided by the public, as well as other published literature. The author team met in Seattle, Washington, in May, 2012 for expert deliberation of draft key messages by the authors wherein each message was defended before the entire author team before this key message was selected for inclusion in the Chapter. These discussions were supported by targeted consultation with additional experts by the lead author of each message, and they were based on criteria that help define “key vulnerabilities.” Key messages were further refined following input from the NCADAC report integration team and authors of Ch. 2: Our Changing Climate.

<p><b>Key message #1/11</b></p>	<p><b>Annual precipitation and river-flow increases are observed now in the Midwest and the Northeast regions. Very heavy precipitation events have increased nationally and are projected to increase in all regions. The length of dry spells is projected to increase in most areas, especially the southern and northwestern portions of the contiguous United States.</b></p>
<p><b>Description of evidence base</b></p>	<p>The key message and supporting chapter text summarizes extensive evidence documented in the inter-agency prepared foundational document,<sup>1</sup> Ch. 2: Our Changing Climate and Ch. 20: Southwest, other technical input reports,<sup>2</sup> and over 500 technical inputs on a wide range of topics that were received as part of the Federal Register Notice solicitation for public input.</p> <p>Numerous peer-reviewed publications describe precipitation trends (Ch. 2: Our Changing Climate){DeGaetano, 2009 #1672} <sup>5,8,9,35</sup> and river-flow trends<sup>14,42</sup>. As discussed in Chapter 2, the majority of projections available from climate models (for example, <sup>3,6</sup>) indicate small projected changes in total average annual precipitation in many areas, while heavy precipitation <sup>7</sup> and the length of dry spells are projected to increase across the entire country. Projected precipitation responses (such as changing extremes) to increasing greenhouse gases are robust in a wide variety of models and depictions of climate.</p> <p>The broad observed trends of precipitation and river-flow increases have been identified by many long-term National Weather Service (NWS)/National Climatic Data Center (NCDC) weather monitoring networks, USGS streamflow monitoring networks, and analyses of records therefrom (Ch. 2: Our Changing Climate <sup>35,37,38</sup>). Ensembles of climate models<sup>3,43</sup>(see also Ch. 2: Our Changing Climate, Ch. 20: Southwest) are the basis for the reported projections.</p>
<p><b>New information and remaining uncertainties</b></p>	<p>Important new evidence (cited above) confirmed many of the findings from the prior National Climate Assessment.<sup>174</sup></p> <p><b>Observed trends:</b> Precipitation trends are generally embedded amidst large year-to-year natural variations and thus trends may be difficult to detect, may differ from site to site, and may be reflections of multi-decadal variations rather than external (human) forcings. Consequently, careful analyses of longest-term records from many stations across the country and addressing multiple potential explanations are required and are cornerstones of the evidentiary studies described above.</p> <p>Efforts are underway to continually improve the stability, placement, and numbers of weather observations needed to document trends; scientists also regularly search for other previously unanalyzed data sources for use in testing these findings.</p>

	<p><b>Projected trends:</b> The complexity of physical processes that result in precipitation and runoff reduces abilities to represent or predict them as accurately as would be desired and with the spatial and temporal resolution required for many applications; however, as noted, the trends at the scale depicted in this message are very robust among a wide variety of climate models and projections, which lends confidence that the projections are appropriate lessons from current climate (and streamflow) models. Nonetheless, other influences not included in the climate-change projections might influence future patterns of precipitation and runoff, including changes in land cover, water use (by humans and vegetation) and streamflow management.</p> <p>Climate models used to make projections of future trends are continually increasing in number, resolution, and in the number of additional external and internal influences that might be confounding current projections. For example, much more of all three of these directions for improvement are already evident in projection archives for the next IPCC assessment.</p>
<p><b>Assessment of confidence based on evidence</b></p>	<p>Observed trends have been demonstrated by a broad range of methods over the past 20+ years based on best available data; projected precipitation and river-flow responses to greenhouse-gas increases are robust across large majorities of available climate (and hydrologic) models from scientific teams around the world.</p> <p>Confidence is therefore judged to be <b>high</b> that annual precipitation and river-flow increases are observed now in the Midwest and the Northeast regions.</p> <p>Confidence is <b>high</b> that very heavy precipitation events have increased nationally and are projected to increase in all regions.</p> <p>Confidence is <b>high</b> that the length of dry spells is projected to increase in most areas, especially the southern and northwestern portions of the contiguous United States.</p>

1

CONFIDENCE LEVEL			
Very High	High	Medium	Low
<p>Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus</p>	<p>Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus</p>	<p>Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought</p>	<p>Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts</p>

2

1 **Chapter 3: Water Resources (Climate Change Impacts on the Water Cycle)**

2 **Key Message Process:** See key message #1.

<p><b>Key message #2/11</b></p>	<p><b>Short-term (seasonal or shorter) droughts are expected to intensify in most U.S. regions. Longer-term droughts are expected to intensify in large areas of the Southwest, southern Great Plains, and Southeast.</b></p>
<p><b>Description of evidence base</b></p>	<p>The key message and supporting chapter text summarizes extensive evidence documented in the inter-agency prepared foundational document<sup>1</sup>, Ch. 16: Northeast, Ch 17: Southeast, Ch. 2: Our Changing Climate, Ch. 18: Midwest, Ch. 19: Great Plains, Ch. 20: Southwest, Ch. 21: Northwest, and Ch. 23: Hawaii and Pacific Islands, as well as over 500 technical inputs on a wide range of topics that were received as part of the Federal Register Notice solicitation for public input.</p> <p>Projected drought trends derive directly from climate models in some studies (for example, <sup>9,31,33,34</sup>), from hydrologic models responding to projected climate trends in others (for example, <sup>39,49</sup>), from considerations of the interactions between precipitation deficits and either warmer or cooler temperatures in historical (observed) droughts<sup>49</sup> and from combinations of these approaches (for example, <sup>50</sup>) in still other studies.</p>
<p><b>New information and remaining uncertainties</b></p>	<p>Important new evidence (cited above) confirmed many of the findings from the prior National Climate Assessment.<sup>174</sup></p> <p>Warmer temperatures are robustly projected by essentially all climate models, with what are generally expected to be directly attendant increases in the potentials for greater evapotranspiration, or ET (although it is possible that current estimates of future ET are overly influenced by temperatures at the expense of other climate variables, like wind speed, humidity, net surface radiation, and soil moisture that might change in ways that could partly ameliorate rising ET demands). As a consequence, there is a widespread expectation that more water from precipitation will be evaporated or transpired in the warmer future, so that except in regions where precipitation increases more than ET increases, less overall water will remain on the landscape and droughts will intensify and become more common. Another widespread expectation is that precipitation variability will increase, which may result in larger swings in moisture availability, with swings towards the deficit side resulting in increased frequencies and intensities of drought conditions on seasonal time scales to times scales of multiple decades. An important remaining uncertainty, discussed in the supporting text for Key Message #1, is the extent to which the types of models used to project future droughts may be influencing results with a notable recent tendency for studies with more complete, more resolved land-surface models, as well as climate models, to yield more moderate projected changes.</p> <p>Other uncertainties derive from the possibility that changes in other variables or influences of CO<sub>2</sub>-fertilization and/or land cover change may also partly ameliorate drought intensification. Furthermore in many parts of the country, El Niño-Southern Oscillation (and other oceanic) influences on droughts and floods are large, and can overwhelm climate-change effects during the next few decades. At present, however, the future of these oceanic climate influences remains uncertain.</p>
<p><b>Assessment of confidence based on evidence</b></p>	<p>Given the evidence base and remaining uncertainties:</p> <p>Confidence is judged to be <b>medium-high</b> that short-term (seasonal or shorter) droughts are expected to intensify in most U.S. regions. Confidence is <b>high</b> that longer-term droughts are expected to intensify in large areas of the Southwest,</p>

	southern Great Plains, and Southeast.
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1

<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus	Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus	Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought	Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts

2

DRAFT

1 **Chapter 3: Water Resources (Climate Change Impacts on the Water Cycle)**

2 **Key Message Process:** See key message #1.

<p><b>Key message #3/11</b></p>	<p><b>Flooding may intensify in many U.S. regions, even in areas where total precipitation is projected to decline.</b></p>
<p><b>Description of evidence base</b></p>	<p>The key message and supporting chapter text summarizes extensive evidence documented in the inter-agency prepared foundational document<sup>1</sup>, Ch. 16: Northeast, Ch 17: Southeast, Ch. 2: Our Changing Climate, Ch. 18: Midwest, Ch. 19: Great Plains, Ch. 20: Southwest, Ch. 21: Northwest, and Ch. 23: Hawaii and Pacific Islands, and over 500 technical inputs on a wide range of topics that were received as part of the Federal Register Notice solicitation for public input.</p> <p>The principal observational bases for the key message are careful national-scale flood-trend analyses<sup>59</sup> based on annual peak-flow records from a selection of 200 USGS streamflow gaging stations measuring flows from catchments that are minimally influenced by upstream water uses, diversions, impoundments, or land-use changes with more than 85 years of records, and analyses of two other subsets of USGS gages with long records (including gages both impacted by human activities and less so), including one analysis of 50 gages nationwide<sup>57</sup> and a second analysis of 572 gages in the eastern U.S.<sup>58</sup>. There is some correspondence among regions with significant changes in annual precipitation (Ch. 2: Our Changing Climate) and soil moisture (Figures 3.2 and 3.3), and annual flood magnitudes (Figure 3.5).<sup>59</sup></p> <p>Projections of future flood-frequency changes result from detailed hydrologic models (for example, <sup>61,132,134</sup>) of rivers that simulate responses to projected precipitation and temperature changes from climate models; such simulations have only recently begun to emerge in the peer-reviewed literature.</p>
<p><b>New information and remaining uncertainties</b></p>	<p>Important new evidence (cited above) confirmed many of the findings from the prior National Climate Assessment.<sup>174</sup></p> <p>Large uncertainties remain in efforts to detect flood-statistic changes attributable to climate change, because a wide range of local effects (dams, land-use changes, river channelization, and so on) also impact flood regimes and can mask, or proxy for, climate change induced alterations. Furthermore, it is especially difficult to detect any kinds of trends in what are, by definition, rare and extreme events. Finally, the response of floods to climate changes are expected to be fairly idiosyncratic from basin to basin, because of the strong influences of within-storm variations and local, basin-scale topographic, soil and vegetation, and river network characteristics that influence the size and extent of flooding associated with any given storm or season<sup>55,56,57,58</sup>.</p> <p>Large uncertainties still exist as to how well climate models can represent and project future extremes of precipitation. This has – until recently – limited attempts to make specific projections of future flood frequencies by using climate-model outputs directly or as direct inputs to hydrologic models. However, precipitation extremes are expected to intensify as the atmosphere warms, and many floods result from larger portions of catchment areas receiving rain as snowlines recede upward. As rain runs off more quickly than snowfall this results in increased flood potential; furthermore occasional rain-on-snow events exacerbates this effect. This trend is broadly expected to increase in frequency under general warming trends, particularly in mountainous catchments<sup>63</sup>. Rising sea levels and projected increase in hurricane-associated storm intensity and rainfall rates provide first-principles bases for expecting intensified flood regimes in coastal settings (see Ch. 2: Our Changing</p>



	Climate).
<b>Assessment of confidence based on evidence</b>	Future changes in flood frequencies and intensities will depend on a complex combination of local to regional climatic influences, and the details of complex surface-hydrologic conditions in each catchment (for example, topography, land cover, upstream management). Consequently, flood frequency changes may be neither simple nor regionally homogeneous, and basin by basin projections may need to be developed. Early results now appearing in the literature have most often projected intensifications of flood regimes, in large part as responses to projections of more intense storms and increasingly rainy (rather than snowy) storms in previously snow-dominated settings. Confidence in current estimates of future changes in flood frequencies and intensities is overall judged to be <b>low</b> .

1

<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus	Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus	Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought	Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts

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DRAFT

1 **Chapter 3: Water Resources (Climate Change Impacts on the Water Cycle)**

2 **Key Message Process:** See key message #1.

<b>Key message #4/11</b>	<b>Climate change is expected to affect water demand, groundwater withdrawals, and aquifer recharge, reducing groundwater availability in some areas.</b>
<b>Description of evidence base</b>	<p>The key message and supporting chapter text summarizes extensive evidence documented in the inter-agency prepared foundational document<sup>1</sup>, regional chapters of the NCA (2013), and over 500 technical inputs on a wide range of topics that were received as part of the Federal Register Notice solicitation for public input.</p> <p>Several recent studies<sup>66,67,68,69,72,73</sup> have evaluated the potential impacts of changes in groundwater use and recharge under scenarios including climate change, and generally they have illustrated the common-sense conclusion that changes in pumpage can have immediate and significant effects in the nation’s aquifers. This has certainly been the historical experience in most aquifers that have seen significant development; pumpage variations usually tend to yield more immediate and often larger changes on many aquifers than do historical climate variations on time scales from years to decades. Meanwhile, for aquifers in the Southwest, there is a growing literature of geochemical studies that fingerprint various properties of groundwater and that are demonstrating that most western groundwater derives preferentially from snowmelt, rather than rainfall or other sources;<sup>51,52,67,75</sup>. This finding suggests that much western recharge may be at risk of changes and disruptions from projected losses of snowpack, but as yet provides relatively little indication whether the net effects will be recharge declines, increases, or simply spatial redistribution.</p>
<b>New information and remaining uncertainties</b>	<p>The precise responses of groundwater storage and flow to climate change are not well understood, but recent and ongoing studies provide insights on underlying mechanisms.<sup>66,67,68</sup> The observations and modeling evidence to make projections of future responses of groundwater recharge and discharge to climate change are thus far very limited, primarily because of limitations in data availability and in the models themselves. New forms and networks of observations, and new modeling approaches and tools, are needed to provide projections of the likely influences of climate changes on groundwater recharge and discharge. Despite the uncertainties about the specifics of climate change impacts on groundwater, impacts of reduced groundwater supply and quality would likely be detrimental to the nation.</p>
<b>Assessment of confidence based on evidence</b>	<p>Given the evidence base and remaining uncertainties, confidence is judged to be <b>high</b> that climate change is expected to affect water demand, groundwater withdrawals, and aquifer recharge, reducing groundwater availability in some areas.</p>

3  
4

<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus	Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus	Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought	Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts

1 **Chapter 3: Water Resources (Climate Change Impacts on the Water Cycle)**

2 **Key Message Process:** See key message #1.

<b>Key message #5/11</b>	<b>Sea level rise, storms and storm surges, and changes in surface and groundwater use patterns are expected to compromise the sustainability of coastal freshwater aquifers and wetlands.</b>
<b>Description of evidence base</b>	This message has a strong theoretical and observational basis, including considerable historical experience with seawater intrusion into many of the nation’s coastal aquifers and wetlands under the influence of heavy pumpage, some experience with the influences of droughts and storms on seawater intrusion, and experience with seepage of seawater into shallow coastal aquifers under storm and storm surges conditions that lead to coastal inundations with seawater. The likely influences of sea level rise on seawater intrusion into coastal (and island) aquifers and wetlands are somewhat less certain, as discussed below, although it is projected that sea level rise may increase opportunities for saltwater intrusion (see Ch. 25: Coasts).
<b>New information and remaining uncertainties</b>	There are few published studies describing the kinds of groundwater quality and flow modeling that are necessary to assess the real-world potentials for sea level rise to affect seawater intrusion <sup>79</sup> . Studies in the literature and historical experience demonstrate the detrimental impacts of alterations to the water budgets of the freshwater lenses in coastal aquifers and wetlands around the world (most often, by groundwater development), but few evaluate the impacts of sea level rise alone. More studies with real-world aquifer geometries and development regimes are needed to reduce the current uncertainty of the potential interactions of sea level rise and seawater intrusion.
<b>Assessment of confidence based on evidence</b>	Confidence is <b>high</b> that sea level rise, storms and storm surges, and changes in surface and groundwater use patterns are expected to compromise the sustainability of coastal freshwater aquifers and wetlands.

3

<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus	Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus	Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought	Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts

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1 **Chapter 3: Water Resources (Climate Change Impacts on the Water Cycle)**

2 **Key Message Process:** See key message #1.

<p><b>Key message #6/11</b></p>	<p><b>Increasing air and water temperatures, more intense precipitation and runoff, and intensifying droughts can decrease river and lake water quality in many ways, including increases in sediment, nitrogen, and pollutant loads.</b></p>
<p><b>Description of evidence base</b></p>	<p>The key message and supporting chapter text summarizes extensive evidence documented in the inter-agency prepared foundational document,<sup>1</sup> Ch. 8: Ecosystems, Ch. 15: Biogeochemical Cycles, and over 500 technical inputs on a wide range of topics that were reviewed as part of the Federal Register Notice solicitation for public input.</p> <p>Thermal stratification of deep lakes and reservoirs has been observed to increase with increased air and water temperatures,<sup>1,82,83</sup> and may be eliminated in shallow lakes. Increased stratification reduces mixing, resulting in reduced oxygen in bottom waters. Deeper set-up of vertical thermal stratification in lakes and reservoirs may reduce or eliminate a bottom cold water zone; this coupled with lower oxygen concentration result in a degraded aquatic ecosystem.</p> <p>Major precipitation events and resultant water flows increase watershed pollutant scour and thus increase pollutant loads<sup>85</sup>. Fluxes of mineral weathering products (for example, calcium, magnesium, sodium, and silicon) have also been shown to increase in response to higher discharge.<sup>87</sup> In the Mississippi drainage basin, increased precipitation has resulted in increased nitrogen loads contributing to hypoxia in the Gulf of Mexico.<sup>86</sup> Models predict and observations confirm that continued warming will have increasingly negative effects on lake water quality and ecosystem health.<sup>82</sup></p> <p>Future re-mobilization of sediment stored in large river basins will be influenced by changes in flood frequencies and magnitudes, as well as on vegetation changes in the context of climate and other anthropogenic factors.<sup>88</sup> Model projections suggest that changes in sediment delivery will vary regionally and by land-use type, but on average could increase by 25% to 55%.<sup>89</sup></p>
<p><b>New information and remaining uncertainties</b></p>	<p>It is unclear whether increasing floods and droughts cancel each other out with respect to long-term pollutant loads.</p> <p>It is also uncertain whether the absolute temperature differential with depth will remain constant, even with overall lake and reservoir water temperature increases; further, it is uncertain if greater mixing with depth will eliminate thermal stratification in shallow, previously stratified lakes. Although recent studies of Lake Tahoe provide an example of longer stratification seasons<sup>84</sup>, lakes in other settings and with other geometries may not exhibit the same response.</p> <p>Many factors influence stream water temperature, including air temperature, forest canopy cover, and ratio of baseflow to streamflow.</p>
<p><b>Assessment of confidence based on evidence</b></p>	<p>Given the evidence base, confidence is <b>medium</b> that increasing air and water temperatures, more intense precipitation and runoff, and intensifying droughts can decrease river and lake water quality in many ways, including increases in sediment, nitrogen and pollutant loads.</p>

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<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus	Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus	Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought	Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts

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1 **Chapter 3: Water Resources (Climate Change Impacts on Water Resources Use and**  
2 **Management)**

3 **Key Message Process:** See key message #1.

<p><b>Key message #7/11</b></p>	<p><b>Climate change affects water demand and the ways water is used within and across regions and economic sectors. The Southwest, Great Plains, and Southeast are particularly vulnerable to changes in water supply and demand.</b></p>
<p><b>Description of evidence base</b></p>	<p>The key message and supporting chapter text summarizes extensive evidence documented in the inter-agency prepared foundational document,<sup>1</sup> Ch. 2: Our Changing Climate, Ch. 17: Southeast, Ch. 19: Great Plains, Ch. 20: Southwest, Ch. 23: Hawaii and Pacific Islands, and many technical inputs on a wide range of topics that were received and reviewed as part of the Federal Register Notice solicitation for public input.</p> <p><b>Observed Trends:</b> Historical water withdrawals by sector (for example, municipal, industrial, agricultural, thermoelectric) have been monitored and documented by USGS for over 40 years and represent a credible data base to assess water use trends, efficiencies, and underlying drivers. Water use drivers principally include population, personal income, electricity consumption, irrigated area, mean annual temperature, growing season precipitation, and growing season potential evapotranspiration.<sup>98</sup> Water use efficiencies are also impacted by many non-climate factors, including demand management, plumbing codes, water efficient appliances, efficiency improvement programs, and pricing strategies;<sup>99</sup> changes from water intensive manufacturing and other heavy industrial activities to service-oriented businesses,<sup>100</sup> and enhanced water use efficiencies in response to environmental pollution legislation; replacement of older once-through-cooling electric power plants by plants that recycle their cooling water; and switching from flood irrigation to more efficient methods in the western United States.<sup>101</sup></p> <p><b>Projected Trends and Consequences:</b> Future projections have been carried out with and without climate change to first assess the water demand impacts of projected population and socio-economic increases, and subsequently combine them with climate change induced impacts. The main findings are that in the absence of climate change total water withdrawals in the U.S. will increase by 3% in the coming 50 years,<sup>98</sup> with approximately half of the U.S. experiencing a total water demand decrease and half an increase. If, however, climate change projections are also factored in, the demand for total water withdrawals is projected to rise by an average of 26%,<sup>98</sup> with more than 90% of the U.S. projected to experience a total demand increase, and decreases projected only in parts of the Midwest, Northeast, and Southeast. When coupled with the observed and projected drying water cycle trends (see key messages on Climate Change Impacts on the Water Cycle), the water demand impacts of projected population, socioeconomic, and climate changes intensify and compound in the Southwest and Southeast, rendering these regions particularly vulnerable in the coming decades.</p>
<p><b>New information and remaining uncertainties</b></p>	<p>The studies of water demand in response to climate change and other stressors are very recent and constitute new information on their own merit<sup>98</sup>. In addition, for the first time, these studies make it possible to piece together the regional implications of climate change induced water cycle alterations in combination with projected changes in water demand. Such integrated assessments also constitute new information and knowledge building.</p> <p>Demand projections include various uncertain assumptions which become increasingly important in longer term (multi-decadal) projections. Because irrigation</p>

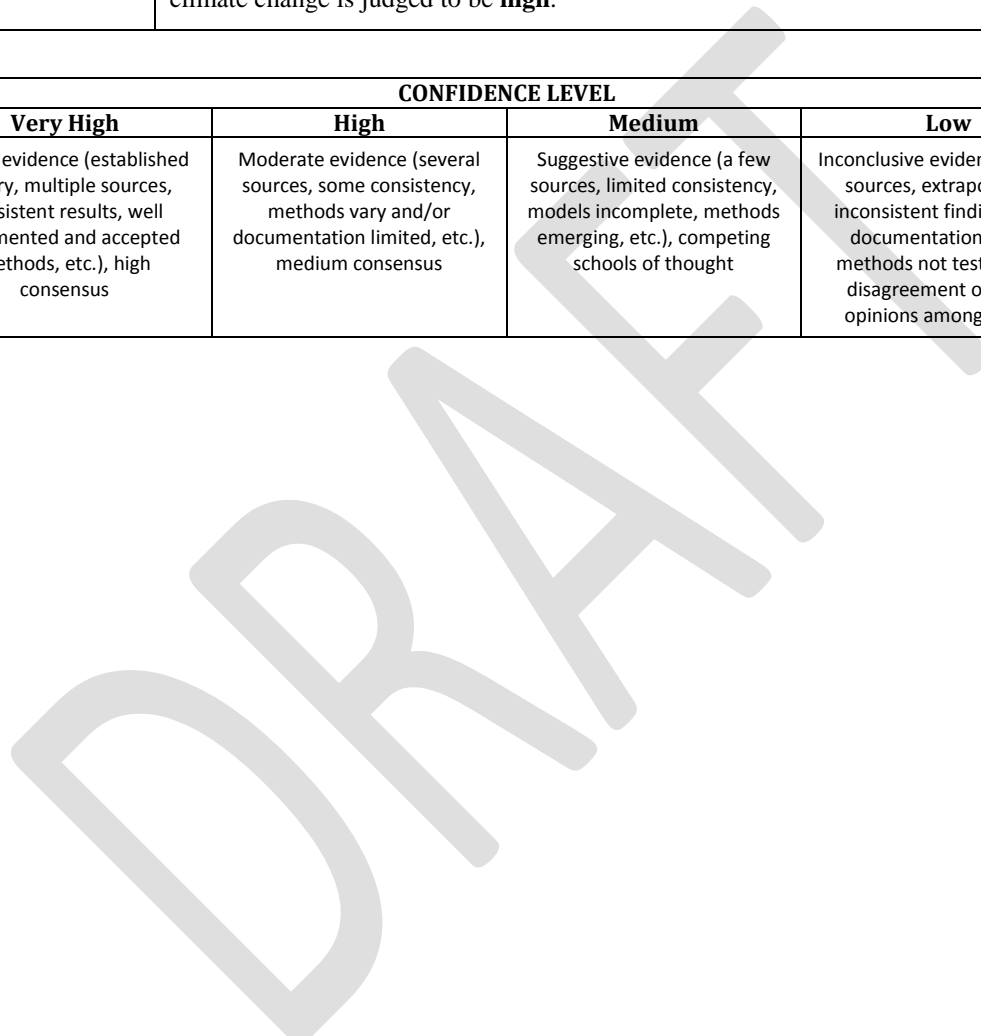
	demand is the largest water demand component most sensitive to climate change, the most important climate related uncertainties are precipitation and potential evapotranspiration over the growing season. Non-climatic uncertainties relate to future population distribution, socioeconomic changes, and water use efficiency improvements.
<b>Assessment of confidence based on evidence</b>	Considering that (a) droughts are projected to intensify in large areas of the Southwest, Great Plains, and the Southeast, and (b) that these same regions have experienced and are projected to experience continuing population and demand increases, confidence that these regions will become increasingly vulnerable to climate change is judged to be <b>high</b> .

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CONFIDENCE LEVEL			
Very High	High	Medium	Low
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1 **Chapter 3: Water Resources (Climate Change Impacts on Water Resources Use and**  
2 **Management)**

3 **Key Message Process:** See key message #1.

<p><b>Key message #8/11</b></p>	<p><b>Changes in precipitation and runoff, combined with changes in consumption and withdrawal, have reduced surface and groundwater supplies in many areas. These trends are expected to continue, increasing the likelihood of water shortages for many uses.</b></p>
<p><b>Description of evidence base</b></p>	<p>The key message and supporting chapter text summarizes extensive evidence documented in the inter-agency prepared foundational document,<sup>1</sup> Ch. 2: Our Changing Climate, Ch. 17: Southeast, Ch. 19: Great Plains, Ch. 20: Southwest, Ch. 23: Hawaii and Pacific Islands, and over 500 technical inputs on a wide range of topics that were received and reviewed as part of the Federal Register Notice solicitation for public input.</p> <p><b>Observed Trends:</b> Observations suggest that the water cycle in the Southwest, Great Plains, and Southeast U.S. has been changing toward drier conditions (Ch. 17: Southeast).<sup>129,149,150</sup> Furthermore, paleo-climate tree-ring reconstructions indicate that drought in previous centuries has been more intense and of longer duration than the most extreme drought of the 20th and 21st centuries.<sup>41</sup></p> <p><b>Projected Trends and Consequences:</b> Global Climate Model (GCM) projections indicate that this trend is likely to persist, with runoff reductions in the range of 10% to 20% over the next 50 years, and intensifying droughts.<sup>49</sup></p> <p>The drying water cycle is expected to affect all human and ecological water uses, especially in the Southwest. Decreasing precipitation, rising temperatures, and drying soils are projected to increase irrigation and outdoor watering demand (which account for nearly 90% of consumptive water use) by as much as 34% by 2060 under the A2 climate scenario.<sup>98</sup> Decreasing runoff and groundwater recharge are expected to reduce surface and groundwater supplies,<sup>67</sup> increasing the annual risk of water shortages from 25% to 50% by 2060.<sup>129</sup> Changes in streamflow timing will increase the mismatch of supply and demand. Earlier and declining streamflow and rising demands will make it more difficult to manage reservoirs, aquifers, and other water infrastructure.<sup>129</sup></p> <p>Such impacts and consequences have been identified for several southwestern and western river basins including the Colorado,<sup>39</sup> Rio Grande,<sup>125</sup> and Sacramento-San Joaquin.<sup>126,127,128</sup></p>
<p><b>New information and remaining uncertainties</b></p>	<p>The drying climate trend observed in the Southwest and Southeast in the last decades is consistent across all water cycle variables (precipitation, temperature, snow cover, runoff, streamflow, reservoir levels, and soil moisture) and is not debatable. The debate is over whether this trend is part of a multi-decadal climate cycle, and, at some future time, it will reverse direction. However, the rate of change and the comparative GCM assessment results with and without historical CO<sub>2</sub> forcing (Ch. 2: Our Changing Climate) support the view that the observed trends are due to both factors acting concurrently.</p> <p>GCMs continue to be uncertain with respect to precipitation, but they are very consistent with respect to temperature. Runoff, streamflow, and soil moisture depend on both variables and are thus less susceptible to GCM precipitation uncertainty. The observed trends and the general GCM agreement that the southern states will continue to experience streamflow and soil moisture reductions<sup>35,42</sup> provides confidence that these projections are robust.</p>



<b>Assessment of confidence based on evidence</b>	Given the evidence base and remaining uncertainties, confidence is <b>high</b> that changes in precipitation and runoff, combined with changes in consumption and withdrawal, have reduced surface and groundwater supplies in many areas. Confidence is <b>high</b> that these trends are expected to continue, increasing the likelihood of water shortages for many uses.
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<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
Strong evidence (established theory, multiple sources, consistent results, well documented and accepted methods, etc.), high consensus	Moderate evidence (several sources, some consistency, methods vary and/or documentation limited, etc.), medium consensus	Suggestive evidence (a few sources, limited consistency, models incomplete, methods emerging, etc.), competing schools of thought	Inconclusive evidence (limited sources, extrapolations, inconsistent findings, poor documentation and/or methods not tested, etc.), disagreement or lack of opinions among experts

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1 **Chapter 3: Water Resources (Climate Change Impacts on Water Resources Use and**  
2 **Management)**

3 **Key Message Process:** See key message #1.

<p><b>Key message #9/11</b></p>	<p><b>Increasing flooding risk affects human safety and health, property, infrastructure, economies, and ecology in many basins across the U.S.</b></p>
<p><b>Description of evidence base</b></p>	<p>The key message and supporting chapter text summarizes extensive evidence documented in the inter-agency prepared foundational document,<sup>1</sup> Ch. 2: Our Changing Climate; Ch. 21: Northwest; Ch. 19: Great Plains; Ch. 18: Midwest; Ch. 16: Northeast, and over 500 technical inputs on a wide range of topics that were received as part of the Federal Register Notice solicitation for public input.</p> <p><b>Observed Trends:</b></p> <p>Very heavy precipitation events have intensified in recent decades in most U.S. regions, and this trend is projected to continue (Ch. 2: Our Changing Climate). Increasing heavy precipitation is an important contributing factor for floods, but flood magnitude changes also depend on specific watershed conditions (including soil moisture, impervious area, and other human-caused alterations). There is, however some correspondence among regions with significant changes in annual precipitation (Ch. 2: Our Changing Climate) and soil moisture (Figures 3.2 and 3.3), and annual flood magnitudes (Figure 3.5).<sup>59</sup></p> <p>Flooding and sea water intrusion from sea level rise and increasing storm surge threaten New York, Boston, Philadelphia, Virginia Beach, Wilmington, Charleston, Miami, Tampa, Naples, Mobile, Houston, New Orleans, and many other coastal cities (Chapter 25: Coasts).</p> <p><b>Projected Trends:</b> Projections of future flood-frequency changes result from detailed hydrologic<sup>61,132,134</sup> and hydraulic models of rivers that simulate responses to projected precipitation and temperature changes from climate models.</p> <p><b>Consequences:</b> Floods already impact human health and safety and result in substantial economic, ecological, and infrastructure damages. Many cities are located along coasts and, in some of these cities including New York, Boston, Miami, Savannah, and New Orleans, sea level rise is expected to exacerbate coastal flooding issues by backing up flood flows and impeding flood-management responses (see Ch. 16: Northeast and Ch. 25: Coasts)<sup>135</sup>.</p> <p>Projected changes in flood frequency and severity can bring new challenges in flood risk management. For urban areas in particular, flooding impacts critical infrastructure in ways that are difficult to foresee and can result in interconnected and cascading failures (for example, failure of electrical generating lines can cause pump failure, additional flooding, and failure of evacuation services). Increasing likelihood of flooding also brings with it human health risks associated with failure of critical infrastructure (Ch. 11: Urban),<sup>136</sup> from waterborne disease that can persist well beyond the occurrence of very heavy precipitation (Ch. 9: Human Health),<sup>138</sup> from water outages associated with infrastructure failures that cause decreased sanitary conditions,<sup>137</sup> and from ecosystem changes that can affect airborne diseases (Ch. 8: Ecosystems).<sup>139</sup></p>
<p><b>New information and remaining uncertainties</b></p>	<p>Large uncertainties still exist as to how well climate models can represent and project future precipitation extremes. However, precipitation extremes are expected to intensify as the atmosphere warms, and many floods result from larger portions of catchment areas receiving rain as snowlines recede upward. As rain runs off more quickly than snowfall this results in increased flood potential; furthermore occasional</p>

	rain-on-snow events exacerbates this effect. This trend is broadly expected to increase in frequency under general warming trends, particularly in mountainous catchments <sup>63</sup> .
<b>Assessment of confidence based on evidence</b>	<p>Future changes in flood frequencies and intensities will depend on a complex combination of local to regional climatic influences, and the details of complex surface-hydrologic conditions in each catchment (for example, topography, land cover, upstream managements). Consequently, flood frequency changes may be neither simple nor regionally homogeneous, and basin by basin projections may need to be developed. Nonetheless, early results now appearing in the literature have most often projected intensifications of flood regimes, in large part as responses to projections of more intense storms and more rainfall runoff from previously snowbound catchments and settings.</p> <p>Therefore confidence is judged to be <b>medium</b> that increasing flooding risk affects human safety and health, property, infrastructure, economies, and ecology in many basins across the U.S.</p>

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CONFIDENCE LEVEL			
Very High	High	Medium	Low
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1 **Chapter 3: Water Resources (Adaptation and Institutional Responses)**

2 **Key Message Process:** See key message #1.

<p><b>Key message #10/11</b></p>	<p><b>In most U.S. regions, water resources managers and planners will encounter new risks, vulnerabilities, and opportunities that may not be properly managed within existing practices.</b></p>
<p><b>Description of evidence base</b></p>	<p>The key message and supporting chapter text summarizes extensive evidence documented in the inter-agency prepared foundational document,<sup>1</sup> other chapters of the NCA, and over 500 technical inputs on a wide range of topics that were received as part of the Federal Register Notice solicitation for public input.</p> <p><b>Observed and Projected Trends:</b> Many U.S. regions are facing critical water management and planning challenges. Recent assessments illustrate water management challenges facing California<sup>126,127,128,148</sup> the Southwest,<sup>129,149</sup> Southeast (Ch. 17: Southeast),<sup>135,150</sup> Northwest,<sup>151</sup> Great Plains (Brikowski 2008), and Great Lakes.<sup>152</sup></p> <p>The Sacramento – San Joaquin Bay Delta is already threatened by flooding, sea water intrusion, and changing needs for environmental, municipal, and agricultural water uses. Managing these risks and uses requires re-assessment of a very complex system of water rights, levees, stakeholder consensus processes, reservoir system operations, and significant investments, all of which are subject to large uncertainties.<sup>55,147</sup> Given the projected climate changes in the Sacramento – San Joaquin Bay Delta, adherence to historical management and planning practices may not be a long-term viable option,<sup>127,128</sup> but the supporting science is not yet fully actionable,<sup>43</sup> and a flexible legal and policy framework embracing change and uncertainty is lacking.</p> <p>The Apalachicola-Chattahoochee-Flint (ACF) River basin in Georgia, Alabama, and Florida supports a wide range of water uses and the regional economy. creating challenging water sharing tradeoffs for the basin stakeholders. Climate change presents new stresses and uncertainties.<sup>150</sup> ACF stakeholders are working to develop a management plan that balances economic, ecological, and social values<sup>157</sup>.</p>
<p><b>New information and remaining uncertainties</b></p>	<p>Changes in climate, water demand, land use, and demography combine to challenge water management in unprecedented ways. This is happening with a very high degree of certainty in most U.S. regions. Regardless of its underlying causes, climate change poses difficult challenges for water management because it invalidates stationarity – the perception that climate varies around a predictable mean based on the experience of the last century – and increases hydrologic variability and uncertainty. These conditions suggest that past management practices will become increasingly ineffective and that water management can benefit by the adoption of iterative, risk-based, and adaptive approaches.</p>
<p><b>Assessment of confidence based on evidence</b></p>	<p>The water resources literature is unanimous that water management should rely less on historical practices and responses and more on robust, risk-based, and adaptive decision approaches.</p> <p>Therefore confidence is <b>very high</b> that in most U.S. regions, water resources managers and planners will face new risks, vulnerabilities, and opportunities that may not be properly managed with existing practices.</p>

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<b>CONFIDENCE LEVEL</b>			
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1 **Chapter 3: Water Resources (Adaptation and Institutional Responses)**

2 **Key Message Process:** See key message #1.

<b>Key message #11/11</b>	<b>Increasing resilience and enhancing adaptive capacity provide opportunities to strengthen water resources management and plan for climate change impacts. Many institutional, scientific, economic, and political barriers present challenges to implementing adaptive strategies.</b>
<b>Description of evidence base</b>	<p>The key message and supporting chapter text summarizes extensive evidence documented in the inter-agency prepared foundational document,<sup>1</sup> and over 500 technical inputs on a wide range of topics that were received as part of the Federal Register Notice solicitation for public input.</p> <p>There are many examples of adaptive strategies for water infrastructure<sup>105,131,162,163</sup> as well as strategies for demand management, land-use and watershed-management, and use of “green” infrastructure<sup>1,105,131,164,165</sup>.</p> <p>Building adaptive capacity ultimately increases the ability to develop and implement adaptation strategies and is considered a no-regrets strategy.<sup>1,166</sup> Building networks, partnerships, and support systems has been identified as a major asset in building adaptive capacity (Ch. 26: Decision Support; Ch. 28: Adaptation).<sup>167</sup></p> <p>Water utility associations have undertaken original research to better understand the implications of climate change on behalf of some of the largest municipal water utilities in the United States.<sup>118,153,173</sup></p> <p>Challenges include “stationarity” no longer being reliable as the central assumption in water-resource planning<sup>168</sup>; considerable uncertainties; insufficient actionable science ready for practical application; the challenges of stakeholder engagement; and a lack of agreement on “post-stationarity” paradigms on which to base water laws, regulations, and policies.<sup>43</sup> Water administrators may find it necessary to develop more flexible water rights and regulations.<sup>131,169,170</sup></p>
<b>New information and remaining uncertainties</b>	Jurisdictions at the state and local levels are addressing climate change related legal and institutional issues on an individual basis. An ongoing assessment of these efforts may show more practical applications.
<b>Assessment of confidence based on evidence</b>	<p>Confidence is <b>very high</b> that increasing resilience and enhancing adaptive capacity provide opportunities to strengthen water resources management and plan for climate change impacts.</p> <p>Confidence is <b>very high</b> that many institutional, scientific, economic, and political barriers present challenges to implementing adaptive strategies.</p>

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<b>CONFIDENCE LEVEL</b>			
<b>Very High</b>	<b>High</b>	<b>Medium</b>	<b>Low</b>
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