# Eagle Rule Revisions and Programmatic EIS



May 4, 2016

Jerome Ford, Assistant Director, Migratory Birds



U.S. Fish and Wildlife Service Migratory Bird Program Conserving America's Birds



The Service is announcing release of 3 documents related to management of bald and golden eagles

- Status Report on bald and golden eagles
- Proposed revisions to the 2009 permit regulations for nonpurposeful take of eagles and take of eagle nests
- Draft Programmatic Environmental Assessment (DPEIS)



# **Status Report**

"Bald and Golden Eagles: Status, trends, and estimation of sustainable take rates in the United States"

- Compilation of current research on the population status and trends of bald and golden eagles
- Serves as the biological basis for the proposed rule revisions and the preferred alternative in the DPEIS
- Estimates population sizes, productivity, and survival rates; cumulative effects to local area populations; and effects of unauthorized take of golden eagles
- Provides recommended take limits for both species

Migratory Bird Program - Conserving America's Birds



# **Eagle Rule Revisions and PEIS**

### PEIS

- When an agency is proposing to carry out a broad action, program, or policy.
- In addition to the cost to project developers, NEPA requirements for permitting individual projects resulted in substantial staff time and effort when processing eagle incidental take permit applications.
- This draft PEIS (DPEIS) programmatically analyzes the effects of eagle take within certain levels, allowing subsequent NEPA analyses to be more narrowly focused on activities at specific locations.



## **PEIS**

### PEIS

- Analyzes:
  - Proposed revisions to eagle permit regulations
  - Eagle management at different geographic scales (Eagle Management Units)
  - Different take levels for bald and golden eagles – including the effects of permitting up to those levels



### PEIS

- Two different levels of risk in EIS alternatives:
  - Liberal take levels: ~50:50 balance of risk of excessive take versus eagle protection
  - Conservative take levels: ~20:80 balance of risk in favor of eagle protection
- Permitting take of up to 5% of local area populations



### Eagle Management Units

- Proposing to use Flyways as EMUs
  - Bald Eagle: Flyways (Pacific flyway divided into three EMUs: Southwest, Mid-latitude, and Alaska)
  - Golden Eagle: Flyways (Mississippi and Atlantic flyways combined as one EMU)
- Ability to permit golden eagle take east of the 100<sup>th</sup> meridian



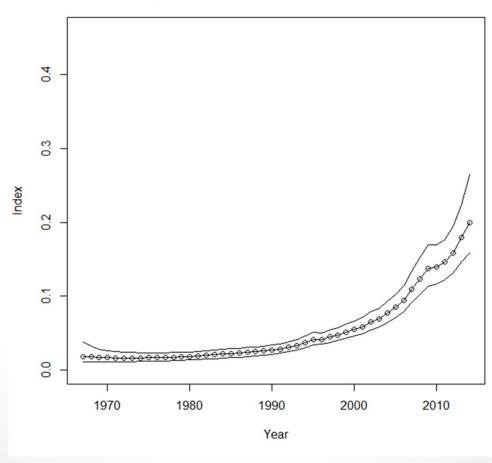
Briefing on Management Objectives for Eagles

- Current management objectives for bald and golden eagles:
  - Maintain potential for stable or increasing breeding populations (2009 baseline)
  - 100 year timeframe
  - FWS regions as Eagle Management Units (EMUs) for bald eagles, BCRs for golden eagles



### Status of the Bald Eagle

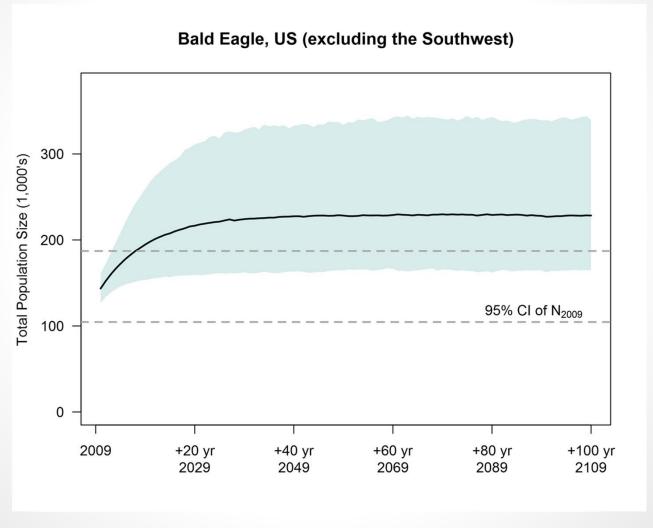
### Bald Eagle Populations - US BBS Results 1966-2013



Migratory Bird Program - Conserving America's Birds



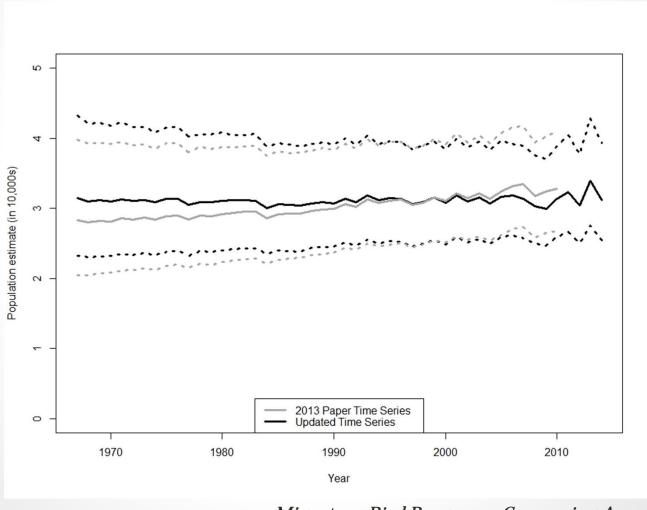
# Status of the Bald Eagle



Migratory Bird Program - Conserving America's Birds



## Status of the Golden Eagle

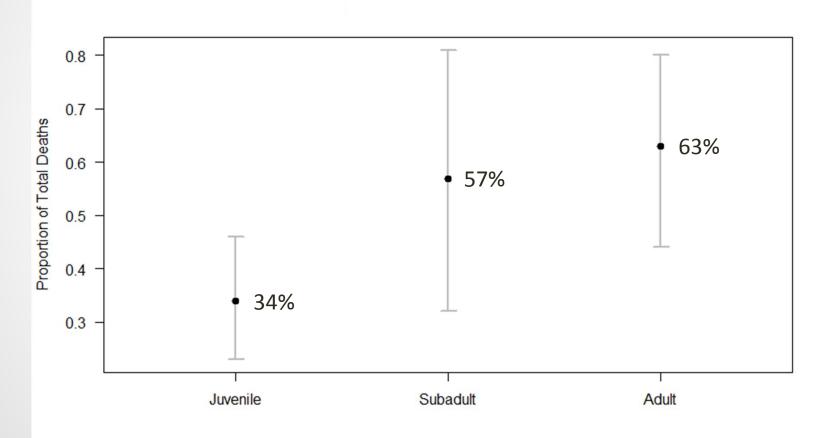


Migratory Bird Program - Conserving America's Birds



Status of the Golden Eagle

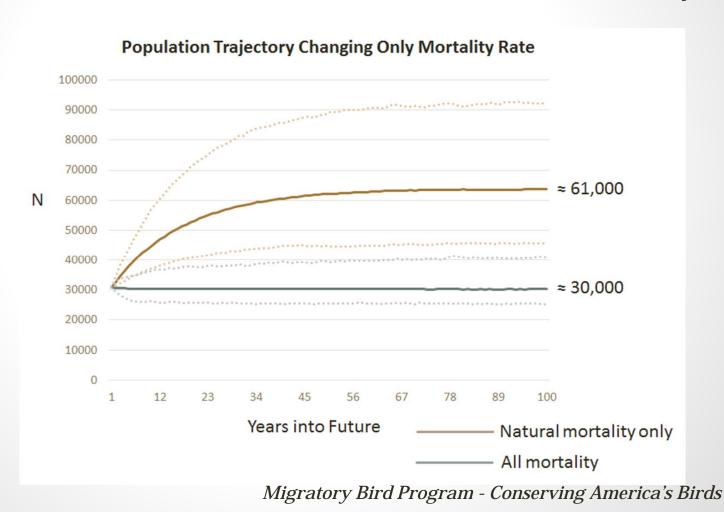
### **Proportion of Mortality Caused by Humans**





# Status of the Golden Eagle

### **Population Size With and Without Current Human Mortality**





# **Eagle Incidental Take Permits**

Proposed Changes to Incidental Take Permit Regulations

- Eagle Act Preservation Standard
- Maximum permit duration
- Criteria for issuing permits ("practicable" vs. "unavoidable")
- Compensatory mitigation requirements
- Local Area Population cumulative effects analysis
- Data standards for permit applications

Migratory Bird Program - Conserving America's Birds



# **Proposed Rule Revisions**

### Additional Proposed Regulation Changes

- Minor revisions to 22.27 Nest Take Permits
- Revisions to eagle permit application processing fees
- Minor revisions to 22.25, Golden Eagle Nest Take Permits for Resource Development and Recovery (for consistency with 22.27 — Nest Take Permits)
- New and revised definitions



# **Eagle Rule Revisions and PEIS**

### **Public comments**

- <u>Federal</u> <u>Register</u> publication Friday, May 6, 2016
- 60-day comment period. Comments are due: Tuesday, July 5, 2016
- The proposed rule, DPEIS, and Status Report are available at:
  - http://www.fws.gov/birds/management/managed -species/eagle-management.php, and
  - Regulations.gov Docket: FWS–R9–MB–2011– 0094

# Thank you!

Jerome Ford, Assistant Director Migratory Bird Program

### www.fws.gov/birds



USFWS\_MigratoryBirds



@USFWSBirds



U.S. Fish and Wildlife Service Migratory Bird Program Conserving America's Birds

