



FEMA

National Disaster Recovery Framework

COMMUNITY PLANNING AND CAPACITY BUILDING RECOVERY SUPPORT FUNCTION

The National Disaster Recovery Framework introduces six new Recovery Support Functions that are led by designated federal coordinating agencies at the national level. Recovery Support Functions involve partners in the local, State and Tribal governments and private and nonprofit sectors not typically involved in emergency support functions but critically needed in disaster recovery. These new partners may include public and private organizations that have experience with permanent housing financing, economic development, advocacy for underserved populations and long-term community planning.

The processes used for facilitating recovery are more flexible, context based and collaborative in approach than the task-oriented approach used during the response phase of an incident. Recovery processes should be scalable and based on demonstrated recovery needs.

Each Recovery Support Function has a designated coordinating agency along with primary agencies and supporting organizations with programs relevant to the functional area. The Recovery Support Function Coordinating Agency, with the assistance of the Federal Emergency Management Agency, provides leadership, coordination and oversight for that particular. When coordinating agencies are activated to lead a Recovery Support Function, primary agencies and supporting organizations are expected to be responsive to the function related communication and coordination needs.

COMMUNITY PLANNING AND CAPACITY BUILDING

Coordinating Agency: Department of Homeland Security/Federal Emergency Management Agency

Primary Agencies: Department of Homeland Security/Federal Emergency Management Agency and Health and Human Services

Supporting Organizations: Corporation for National and Community Service, Department of Homeland Security, Department of Commerce, Department of Interior, Department of Justice, Department of Transportation, Environmental Protection Agency, General Services Administration, Housing and Urban Development, Small Business Administration, Department of Treasury and Department of Agriculture

Mission

Supporting and building recovery capacities and community planning resources of local, State and Tribal governments needed to effectively plan for, manage and implement disaster recovery activities in large, unique or catastrophic incidents.

Function

The core recovery capability for community planning is the ability to effectively plan and implement disaster recovery activities, engaging the whole community to achieve their objectives and increase resilience. The Community Planning and Capacity Building RSF unifies and coordinates expertise and assistance programs from across the Federal Government to aid in restoring and improving the ability of Tribes, States and local governments to organize, plan, manage and implement recovery. The RSF assists States in developing a pre- and post-disaster system of support for their communities. This RSF also has an emphasis on integration of hazard mitigation throughout the continuum of pre- and post-disaster recovery planning and implementation. The RSF also serves as a forum for helping to integrate the nongovernmental and private sector resources into public sector recovery planning processes.

PRE-DISASTER: THE COMMUNITY PLANNING AND CAPACITY BUILDING RECOVERY SUPPORT FUNCTION

- Coordinates the provision of preparedness planning and technical assistance support to aid Tribes, States and local governments to develop effective pre-disaster recovery plans that guide the full range of recovery efforts, both short- and long-term, and ensure all affected populations are included.
- Coordinates the resolution of outstanding Federal agency program and policy issues identified in after-action and other evaluations that present ongoing barriers or challenges for effective support for State, Tribal and local community planning and capacity necessary to facilitate an effective recovery process.
- Develops multidisciplinary recovery tools and best practices.
- Promotes resiliency measures and enhances coordination of programs that build local leadership capacity, community member involvement, partnerships and education on disaster preparedness for recovery.
- Identifies and leverages programs that assist communities to prepare, collect and analyze relevant existing and future data necessary to plan and manage complex disaster recovery
- Integrates mitigation, recovery and other pre-disaster plans and activities into existing local, State and Tribal community-wide planning and development activities, such as comprehensive plans, land use plans, economic development plans, affordable housing plans, zoning ordinances and other development regulations through technical assistance.
- Coordinates educational and cross-training opportunities for key participants in community recovery planning and capacity support including, but not limited to: emergency managers; city managers; planning, economic development and other local officials; and nonprofit and private sector partners for recovery.
- Develops pre-disaster partnerships with others such as Federal agency extension programs, universities, national professional associations, and nongovernmental organizations, to facilitate recovery capacity-building activities and expansion of

resources available to communities after a disaster for planning and decision making.

POST-DISASTER: THE COMMUNITY PLANNING AND CAPACITY BUILDING RECOVERY SUPPORT FUNCTION

- Maintains robust and accessible communications throughout the recovery process between the Federal Government and all other partners to ensure ongoing dialogue and information sharing.
- Identifies the range and significance of the disaster's effects on Tribes, regions and local governments in the impacted area.
- Coordinates the provision of resources to units of government for recovery planning technical assistance and to support recovery capacity and surge needs in a variety of Tribal/county/city functional areas (e.g., city Management, financial management, hazard mitigation and risk assessment, damage assessment, building inspection and permitting); coordinates resources to address other skill sets that communities often lack capacity after large-scale and catastrophic disasters.
- Develops community-focused technical assistance teams for uniquely or heavily impacted Tribes or communities, integrating the use of Federal agency resources organized under other Recovery Support Functions.
- When activated by the Federal Disaster Recovery Coordinator, the primary and supporting departments and agencies deploy in support of the Community Planning and Capacity Building mission.
- Identifies and tracks resolution of gaps and conflicts in multiple Federal planning requirements and assistance programs, as well as programs that support and build community capacity and surge needs for recovery management.
- Coordinates the application and treatment of hazard mitigation and sustainability principles in Federally supported recovery planning efforts.
- Coordinates Community Planning and Capacity Building supported community-centric technical assistance teams with the establishment of local unmet needs committees or groups for assisting individuals and families.
- Aids local, State and Tribal governments to identify and integrate the consideration of all affected stakeholders, including vulnerable populations and persons with disabilities, and individuals with limited English proficiency into the public sector recovery plans and decision making process.
- Provides technical assistance and planning support to aid all levels of government to integrate sustainability principles, such as adaptive re-use of historic properties, mitigation considerations, smart growth principles and sound land use into recovery decision making and planning during the post-disaster period.
- Captures after-action recommendations and lessons learned.

OUTCOMES FOR THE ECONOMIC RECOVERY SUPPORT FUNCTION

- Through a coordinated effort that draws from resources of Federal departments, agencies and services, the Community Planning and Capacity Building RSF provides expertise to ensure:
- Enhanced interagency coordination of resources, requirements and support for building community capacity and community recovery planning.
- Increased community self-reliance and adaptability.
- Hazard mitigation and risk reduction opportunities have been integrated into all major decisions and reinvestments during the recovery process.
- An improved planning process that ensures a more effective and efficient use of Federal, State, nongovernmental and private sector funds.
- Communities are able to shorten the timeline and improve specific recovery outcomes through more effective decision making and management.
- Integration of socioeconomic, demographic, risk assessment, vulnerable populations and other important information into recovery planning and decision making activities.
- Increased community-wide support and understanding of sustainability and resiliency principles applicable to the opportunities presented during disaster recovery.

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