

(c) minimize the delay and ensure respect and dignity in the process of distributing eagles for Native American religious purposes to the greatest extent possible;

(d) expand efforts to involve Native American tribes, organizations, and individuals in the distribution process, both at the Repository and on tribal lands, consistent with applicable laws;

(e) review means to ensure that adequate refrigerated storage space is available to process the eagles; and

(f) continue efforts to improve the Repository's ability to facilitate the objectives of this memorandum.

The Department of the Interior shall be responsible for coordinating any interagency efforts to address continuing executive branch actions necessary to achieve the objectives of this memorandum.

We must continue to be committed to greater intergovernmental communication and cooperation. In addition to working more closely with tribal governments, we must enlist the assistance of, and cooperate with, State and local governments to achieve the objectives of this memorandum. I therefore request that the Department of the Interior work with State fish and game agencies and other relevant State and local authorities to facilitate the objectives of this memorandum.

With commitment and cooperation by all of the agencies in the executive branch and with tribal governments, I am confident that we will be able to accomplish meaningful progress in the distribution of eagles for Native American religious purposes.

The Director of the Office of Management and Budget is authorized and directed to publish this memorandum in the *Federal Register*.

**William J. Clinton**

[Filed with the Office of the Federal Register, 4:17 p.m., May 2, 1994]

NOTE: This memorandum will be published in the *Federal Register* on May 4.

## **Memorandum on Government-to-Government Relations With Native American Tribal Governments**

*April 29, 1994*

*Memorandum for the Heads of Executive Departments and Agencies*

*Subject: Government-to-Government Relations with Native American Tribal Governments*

The United States Government has a unique legal relationship with Native American tribal governments as set forth in the Constitution of the United States, treaties, statutes, and court decisions. As executive departments and agencies undertake activities affecting Native American tribal rights or trust resources, such activities should be implemented in a knowledgeable, sensitive manner respectful of tribal sovereignty. Today, as part of an historic meeting, I am outlining principles that executive departments and agencies, including every component bureau and office, are to follow in their interactions with Native American tribal governments. The purpose of these principles is to clarify our responsibility to ensure that the Federal Government operates within a government-to-government relationship with federally recognized Native American tribes. I am strongly committed to building a more effective day-to-day working relationship reflecting respect for the rights of self-government due the sovereign tribal governments.

In order to ensure that the rights of sovereign tribal governments are fully respected, executive branch activities shall be guided by the following:

(a) The head of each executive department and agency shall be responsible for ensuring that the department or agency operates within a government-to-government relationship with federally recognized tribal governments.

(b) Each executive department and agency shall consult, to the greatest extent practicable and to the extent permitted by law, with tribal governments prior to taking actions that affect federally recognized tribal governments. All such consultations are to be open and candid so that all interested parties

may evaluate for themselves the potential impact of relevant proposals.

(c) Each executive department and agency shall assess the impact of Federal Government plans, projects, programs, and activities on tribal trust resources and assure that tribal government rights and concerns are considered during the development of such plans, projects, programs, and activities.

(d) Each executive department and agency shall take appropriate steps to remove any procedural impediments to working directly and effectively with tribal governments on activities that affect the trust property and/or governmental rights of the tribes.

(e) Each executive department and agency shall work cooperatively with other Federal departments and agencies to enlist their interest and support in cooperative efforts, where appropriate, to accomplish the goals of this memorandum.

(f) Each executive department and agency shall apply the requirements of Executive Orders Nos. 12875 ("Enhancing the Inter-governmental Partnership") and 12866 ("Regulatory Planning and Review") to design solutions and tailor Federal programs, in appropriate circumstances, to address specific or unique needs of tribal communities.

The head of each executive department and agency shall ensure that the department or agency's bureaus and components are fully aware of this memorandum, through publication or other means, and that they are in compliance with its requirements.

This memorandum is intended only to improve the internal management of the executive branch and is not intended to, and does not, create any right to administrative or judicial review, or any other right or benefit or trust responsibility, substantive or procedural, enforceable by a party against the United States, its agencies or instrumentalities, its officers or employees, or any other person.

The Director of the Office of Management and Budget is authorized and directed to publish this memorandum in the *Federal Register*.

**William J. Clinton**

[Filed with the Office of the Federal Register, 3:49 p.m., May 2, 1994]

NOTE: This memorandum will be published in the *Federal Register* on May 4.

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## **Digest of Other White House Announcements**

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The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

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### **April 23**

In the morning, the President attended an all-day Cabinet meeting at Blair House.

### **April 25**

At a White House ceremony, the President's intention to nominate Aileen Adams as the Director of the Office for Victims of Crime at the Department of Justice was announced.

### **April 26**

The White House announced the President has invited Prime Minister P.V. Narasimha Rao of India to the White House for an official working visit on May 19.

The President declared a major disaster exists in the State of Illinois and ordered Federal funds be released to help individuals and families in that State recover from severe storms, heavy rain, and flooding which began on April 9.

The President announced the establishment of the United States Committee for the 50th Anniversary of the United Nations, to be chaired jointly by Secretary of State Warren Christopher and Ambassador Madeleine Albright.

### **April 27**

In the afternoon, the President traveled to Irvine, CA, where he was joined by Hillary Clinton at the El Toro Marine Corps Air Station. They then went to Yorba Linda, CA, where they attended funeral services for President Richard Nixon at the Richard Nixon Library and Birthplace.

### **April 28**

In the early morning, the President and Hillary Clinton returned to Washington, DC.