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U.S. DEPARTMENT OF TRANSPORTATION PIPELINE AND HAZARDOUS MATERIALS SAFETY ADMINISTRATION

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TECHNICAL PIPELINE SAFETY STANDARDS COMMITTEE (GAS POLICY ADVISORY COMMITTEE) and

TECHNICAL HAZARDOUS LIQUID PIPELINE SAFETY STANDARDS COMMITTEE (LIQUID POLICY ADVISORY COMMITTEE)

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JOINT MEETING + + + + + WEDNESDAY JULY 11, 2012

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The Committees met in Ballrooms C-D, Marriott Metro Center, 775 12th Street, NW., Washington, D.C., at 9:00 a.m., The Honorable Lula M. Ford, Chair, presiding.

PRESENT:

THE HONORABLE LULA M. FORD, Chair, Illinois Commerce Commission

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TECHNICAL PIPELINE SAFETY STANDARDS COMMITTEE MEMBERS PRESENT: DENISE M. BEACH, National Fire Protection MICHAEL BELLMAN, City of Richmond J. ANDREW DRAKE, Spectra Energy RICHARD E. FEIGEL, Hartford Steam Boiler SUSAN L. FLECK, National Grid THE HONORABLE WAYNE E. GARDNER, Pennsylvania

Public Utilities Commission RICHARD F. PEVARSKI, Virginia Utility

Commission

Protection Services, LLC DONALD J. STURSMA, Iowa Utilities Board RICHARD H. WORSINGER, City of Rocky Mount JEFF C. WRIGHT, Federal Energy Regulatory

TECHNICAL HAZARDOUS LIQUID PIPELINE SAFETY STANDARDS COMMITTEE MEMBERS PRESENT: LANNY W. ARMSTRONG, City of Pasadena LARRY J. DAVIED, Magellan Midstream Partners L.P.

DENISE M. HAMSHER, Enbridge (USA) Pipeline RICHARD B. KUPREWICZ, Accufacts,

Incorporated CRAIG O. PIERSON, Marathon Pipe Line LLC LARRY M. SHELTON, Sunoco Logistics MASSOUD TAHAMTANI, Virginia State

Corporation Commission CARL M. WEIMER, Pipeline Safety Trust

Page 3 ALSO PRESENT: CYNTHIA QUARTERMAN, Administrator, Pipeline and Hazardous Materials Safety Administration JEFFREY WIESE, Associate Administrator for Pipeline Safety, Office of Pipeline Safety LINDA DAUGHERTY, Deputy Associate Administrator for Policy and Programs, Office of Pipeline Safety ALAN MAYBERRY, Deputy Associate Administrator for Field Operations, Office of Pipeline Safety JOHN A. GALE, Director, Standards and Rulemaking, Office of Pipeline Safety SAM HALL, Program Manager, Office of Pipeline Safety MIKE ISRANI, Senior Technical Advisor, Office of Pipeline Safety CHERYL WHETSEL, Technical Advisory Committee Manager, Office of Pipeline Safety KRISTIN BALDWIN, Staff Attorney, Office of Chief Counsel JEFFREY GILLIAM, Director, Engineering and Research, Pipeline and Hazardous Materials Administration DANA REGISTER, Pipeline and Hazardous Materials Safety Administration CAMERON SATTERTHWAITE, Pipeline and Hazardous Materials Safety Administration BRUCE B. HENNING, ICF International JONATHAN VANSCOYOC, Odor-Tech PHIL BENNETT, American Gas Association JOHN ERICKSON, American Public Gas Association

> Neal R. Gross & Co., Inc. 202-234-4433

PETER LIDIAK, American Petroleum Institute

Page 4 C-O-N-T-E-N-T-S Page Briefing: PHMSA Administrator Cynthia Committee Discussion and Q&A. . . . . . 26 Committee and Staff Introductions . . . . . . 20 Briefing: State of the Pipeline Safety Jeff Wiese Committee Discussion and Q&A. . . . . 53 Briefing: Member Roundtable - Response to the Secretary's Call to Action. . . . . . . . . 56 Sue Fleck (gas distribution). . . . . . 58 Craig Pierson (hazardous liquid). . . . 65 Andy Drake (gas transmission) . . . . . 74 Massoud Tahamtani (state) . . . . . . . 90 Briefing: New Domestic Energy Reality. . . .106 Bruce Henning, ICF Briefing: Emergency Response Outreach. . . .151 Sam Hall Briefing: Pipeline Excavation Damage Sam Hall 

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C-O-N-T-E-N-T-S Page John Gale Briefing: NPRM - Miscellaneous Changes to Neal R. Gross & Co., Inc.

202-234-4433

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1	P-R-O-C-E-E-D-I-N-G-S
2	9:07 a.m.
3	MR. WIESE: Good morning,
4	everyone. Let's see. We're getting a little
5	bit of a late start but that should work out
6	fine. We've got a fairly fluid agenda today.
7	My name's Jeff Wiese. I'm with
8	PHMSA's Office of Pipeline Safety. I've just
9	a couple of quick remarks for you and I'll ask
10	Cheryl and John to remind me of things that
11	I've doubtless forgotten. And then we'll get
12	right into it and I'll turn to my cohort in
13	crime, Lula Ford, and ask her to officially
14	begin the meeting. So we haven't begun.
15	First of all, I wanted to welcome
16	you to D.C. and say that you're glad that you
17	weren't here last week. You know, although I
18	suspect many of you were in the same bit of
19	weather clamp that we were in. But I think we
20	had something like 11 days of 95-plus and
21	about 4 or 5 in a row over 100. And the
22	humidity is sweltering here. So it's been

	Page 7
1	fun. This is quite a break in temperature
2	although the activity level has been pretty
3	high, I will say that. So I want to thank you
4	for taking time out of your day and your work
5	and thank you again for donating your services
6	to the Agency.
7	Henceforth I will probably change
8	this slightly, this slide you see up here.
9	The Technical Pipeline Safety Standards
10	Committee is too much of a mouthful. I have
11	to look up in the air at the acronym to
12	remember what the heck it means. So
13	henceforth I'm going to be referring to these
14	as the Gas Pipeline Advisory Committee and the
15	Liquid Pipeline Advisory Committee.
16	We are forbidden by bureaucratic
17	code from changing the official title but
18	we'll be shifting over. I think it reflects
19	the nature of this committee and how it's
20	changed over the years. It's really become
21	more of a policy and advisory group and so I
22	think it will reflect that. And henceforth

1	
	Page 8
1	we'll revise how we do these and speak about
2	Gas Pipeline Advisory Committee and Liquid
3	Pipeline Advisory Committee.
4	So with that welcome again and I
5	think we'll begin the day. So Lula.
6	CHAIR FORD: Thank you, Jeff.
7	This is a joint meeting of the Technical
8	Hazardous Liquid Pipeline Safety Standards
9	Committee and the Technical Pipeline Safety
10	Standards Committee. That is a mouthful, I'm
11	glad you're changing it. For the record a
12	quorum is present.
13	At this meeting we will be
14	considering the following Notice of Proposed
15	Rulemaking and conducting a vote. The title
16	of the rule is "Miscellaneous Changes to the
17	Pipeline Safety Regulations" published on
18	November 29th, 2012 in the Federal Register.
19	When the time comes to call a vote Cheryl will
20	go over the example and how to call a motion
21	and conduct a roll call. Each committee will
22	vote separately.

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1	The meeting is officially called
2	to order. Before starting with the first
3	agenda item please turn off your cell phones.
4	If you wish to speak turn your tent card on
5	its side and state your name before you speak
6	on the record.
7	Certainly our first agenda item
8	will be our briefing from our PHMSA
9	Administrator Cynthia Quarterman.
10	MS. QUARTERMAN: Good morning,
11	everyone. Can you hear me? Good. You are
12	indeed lucky to be here this week and not last
13	week although the heat is always on for us in
14	Washington here as you will hear as I give you
15	an update on where we've been.
16	Before I do that let me first
17	begin by thanking each and every one of you
18	for coming out here today and tomorrow and
19	working with us on these important pipeline
20	safety issues. On behalf of both the
21	President and Secretary LaHood we really
22	appreciate the time and energy you put into

	Page 10
1	these issues. As you know they are extremely
2	important. And I recognize that you're coming
3	in from all over the country to do this. And
4	again, we appreciate your assistance.
5	I want to give a special thanks to
б	those members who were involved in working on
7	the report to America. Carl Weimer, Rick
8	Pevarski, Colette Honorable who's not here
9	today, Massoud Tahamtani, Craig Pierson and
10	Sue Fleck. We really appreciate your efforts
11	on that. It is still a work in progress. I
12	think of it as I go back to my engineering
13	days taking programming language. Fortran,
14	it's sort of in a do-loop going around and
15	around and around. But hopefully that will
16	get completely finished and you will see the
17	results of all your hard work.
18	Since we last met we have been
19	quite busy as you can imagine. At the end of
20	the year the Congress passed one of the few
21	bipartisan acts of this Congress which was the
22	Pipeline Safety Act, a reauthorization act and

	Page 11
1	the President signed it shortly after the
2	beginning of the year. We are very happy to
3	have that behind us and done. There are quite
4	a few good things in that. A lot of
5	compromises were made as well. And for our
6	purposes there are about 40 different mandates
7	that we have to adhere to as a result of that
8	act.
9	In addition to those 40 new
10	mandates we have just come off a series of
11	NTSB hearings where we received 13
12	recommendations related to the San Bruno
13	incident and another 10 recommendations just
14	yesterday related to the Marshall, Michigan
15	incident.
16	We were bragging 2 years ago about
17	how we had whittled down all of our NTSB
18	recommendations and only had six left on our
19	plate. That plate is back to being full again
20	and we are working towards getting those done
21	as well. We also had completely eliminated
22	all GAO recommendations. We now have two

	Page 12
1	since we last met as well as Inspector General
2	recommendations were gone. We now have nine
3	and the Inspector General is in the midst of
4	auditing at least one other program and has
5	another audit on its way. So we have a long
6	list of items to work on.
7	If you do what I did recently
8	which is just to go through the Pipeline
9	Safety website to see what we've been doing,
10	what are our accomplishments over the last
11	over the last 10 years or so. If you go
12	through the list of rules that have come out,
13	the list of advisory bulletins that have come
14	out, the numbers of workshops, the numbers of
15	everything that's gone on and you look from
16	2002 to 2012 you'll see the last 3 years is
17	more than the entire 7-year period before
18	that, probably more than double of that in
19	terms of NTSB recommendations have been
20	closed, IG, all those things. We have been
21	busy, busy folks here.
22	And I have to thank the staff of

Page 13 1 the Pipeline Safety Program as well who have 2 been keeping up on that treadmill and to Jeff and his team for working very hard on that 3 which means I know that you too have been 4 5 working hard as well. 6 In addition to responding to all 7 of those different recommendations and 8 suggestions and mandates that we have, we 9 already had an extremely full agenda as you 10 We had already put into play the know. hazardous liquid rules doing a sort of soup to 11 nuts review of that. We had an ANPRM out on 12 13 the street. We have a Notice of Proposed 14 Rulemaking that we are in the midst of 15 finalizing right now. 16 We also put into play the gas 17 transmission rules and looked at them from 18 soup to nuts. And we are in the midst of 19 drafting a Notice of Proposed Rulemaking 20 associated with that as well. 21 In the meanwhile on the 22 distribution side we just put in place the

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1	distribution integrity management program.
2	And many of the states are out and we have
3	been out assisting the states, beginning to
4	audit with respect to those new sets of rules.
5	We also expedited the implementation of the
6	control room management rulemaking and we have
7	been out auditing those for the first time as
8	well. And public awareness, we've been out,
9	our folks have been out doing public awareness
10	audits. So we have been running on full with
11	respect to regulatory initiatives.
12	And that's only what we've been
13	doing externally. Internally, we've been also
14	doing a lot. We shortly after the
15	Deepwater Horizon incident we put together an
16	internal team to look at our offshore regs and
17	determine whether we needed to make changes
18	there. So we had a whole offshore action
19	plan.
20	We have a state grant action plan
21	where we're trying to improve the state
22	programs. We have an oil spill response

	Page 15
1	action plan where we're trying to improve the
2	oil spill response program. We have a huge
3	data agenda. We're trying to improve not only
4	the National Pipeline Mapping System but all
5	the data that gets input into that. And to
6	improve our data analysis.
7	We haven't forgotten about public
8	outreach. We've done a lot on emergency
9	response, having an emergency responder forum
10	last December. We're doing a similar pilot
11	program in Georgia. We for the first time
12	issued put together a public service
13	announcement on 811. We've had a lot of focus
14	on trying to improve outreach on the "Call
15	Before You Dig" program.
16	And with all that the
17	reauthorization brought us no new money and
18	few new people. Those issues were not really
19	on the table. We didn't discuss them during
20	the course of reauthorization but nothing
21	changed in the act for that.
22	We did an internal analysis of our

Page 16 1 needs and the President put forward a quite 2 large budget request for Fiscal 2013 that would increase the Pipeline Safety Program 3 substantially, by \$67 million for what is now 4 5 around a \$100 million program. It would 6 include 150 new positions, almost doubling our 7 inspection staff and increasing our data staff 8 and other support staff. We would have a fuller banquet of 9 10 things to go forward with our data analysis. We would have more money for research. 11 We 12 would have an investigations unit separate and apart from our inspection unit. 13 It would do 14 a lot of great things for the program. It is sitting with Congress now. 15 16 We have our fingers crossed but I can tell you 17 that at least in one chamber of the House the reaction was well, you know, nothing's going 18 19 to happen on this. So we are trying very hard 20 to get the resources that we believe we need 21 to make this program as strong as we would 22 like to see it.

	Page 17
1	You've probably noticed in the
2	press over the past several months there have
3	been an article here and there talking about
4	the fact that the program has always been
5	underfunded and undermanned. On the manning
6	front we are on that as well. We have of 484,
7	135 inspection and enforcement personnel. We
8	have I believe 127 onboard. We have nine
9	offers outstanding. So at some point this
10	month we hope to be at 136 although I will
11	hold my breath I'm sure that people will
12	retire within that span of time that we'll be
13	back below 135. But we are also trying to
14	fill all of our slots as well.
15	We haven't forgot about the
16	Secretary's call to action. If you remember
17	last April he issued a call to action to all
18	operators asking them to repair, rehabilitate
19	or replace the highest risk infrastructure.
20	We have been working hard on that. Later on
21	this week the Deputy Secretary and I are going
22	out to have an event with one operator who has

Page 18 1 stepped up to the plate and is replacing a lot 2 of bare steel pipe. We look forward to having other 3 4 operators come in and say they're doing the 5 We'll be happy to go out with you and same. say we support that. Not only will we support 6 7 it, by saying we support it we will also put 8 our money where our mouth is so to speak in that the President issued an executive order 9 asking all the agencies to work together to 10 try to expedite clearance of projects such as 11 And we will do that. We will make 12 these. sure that to the extent that we can with our 13 14 federal brethren as long as a project is safe that it will move forward, especially if 15 you're replacing cast iron, bare steel and 16 17 other pipe that has issues. We also have a number of workshops 18 19 that have passed and are coming up, and 20 studies on all sorts of things. I will leave 21 all that to Jeff to bring you up to speed on, 22 but just know that our list goes on and on.

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1	And we really appreciate the support that
2	you've given us. I think the program, despite
3	the fact that we have had a very bad year from
4	July of 2010 to July of 2011 we have used that
5	as an opportunity to make great changes in
6	this program. Not to say that we are where we
7	need to be, but we are well on our way. And
8	you are a great part of that. I really
9	appreciate it.
10	It's been a pleasure to work with
11	you over the past several years and I look
12	forward to seeing you next time here as we
13	continue to move forward in improving the
14	Pipeline Safety Program. With that I'll turn
15	it back over to Commissioner Ford. Thank you
16	so much.
17	CHAIR FORD: Thank you. And I'd
18	like to publicly thank Mrs. Quarterman. She
19	did visit the Illinois Commerce Commission on
20	August 11th last year. So we were very
21	appreciative of that. Thank you.
22	Let us begin to introduce

	Page 20
1	ourselves. We jumped a little ahead of our
2	schedule. I didn't know what Mrs.
3	Quarterman's schedule was. So you want to
4	start down there with the introduction,
5	please?
6	MEMBER DAVIED: Yes, I'm Larry
7	Davied with the Liquid Committee representing
8	Magellan Midstream Partners.
9	MEMBER STURSMA: Don't Stursma,
10	Iowa Utilities Board, a state representative.
11	MEMBER GARDNER: Wayne Gardner,
12	Pennsylvania Public Utility Commission.
13	MEMBER DRAKE: Andy Drake with
14	Spectra Energy.
15	MEMBER SHELTON: Larry Shelton
16	with Sunoco Logistics representing the liquid
17	industry.
18	MEMBER BELLMAN: Mike Bellman with
19	the city of Richmond Department of Public
20	Utility's Gas Utility.
21	MEMBER ARMSTRONG: Lanny
22	Armstrong, fire chief of the city of Pasadena,

Page 21 1 Texas. 2 MEMBER PIERSON: Craig Pierson on Hazardous Liquids, Marathon Pipeline. 3 MEMBER FLECK: Sue Fleck. 4 I'm 5 with National Grid and I'm on the Gas 6 Committee. 7 MEMBER TAHAMTANI: Massoud 8 Tahamtani, Virginia State Corporation 9 Commission on the Liquid representing the 10 states. MR. WIESE: We'll come back and 11 12 have the staff introduce themselves, but maybe 13 we'll finish with the committees if you don't 14 mind. 15 MEMBER HAMSHER: Denise Hamsher 16 with Enbridge Energy Company, on the Liquid Policy Advisory Committee. 17 18 MEMBER WORSINGER: Rich Worsinger, 19 Rocky Mountain Utilities, Rocky Mountain, 20 North Carolina with the Gas Committee. 21 MEMBER BEACH: Denise Beach, 22 National Fire Protection Association, also on

	Page 22
1	the Gas Committee.
2	MEMBER WEIMER: Carl Weimer of the
3	Pipeline Safety Trust on the Liquids
4	Committee.
5	MEMBER PEVARSKI: Rick Pevarski,
6	Virginia 811 on the Gas Policy Advisory
7	Committee.
8	MEMBER KUPREWICZ: Rick Kuprewicz
9	representing the public on the Liquids
10	Committee.
11	MEMBER WRIGHT: Jeff Wright,
12	Federal Energy Regulatory Commission on the
13	Gas Committee.
14	MEMBER FEIGEL: Gene Feigel,
15	Hartford Steam Board on the Gas Committee.
16	MR. WIESE: I wonder if we could
17	maybe also introduce the staff that you work
18	with so much starting with?
19	MS. WHETSEL: Cheryl Whetsel. I'm
20	the one who does all this pulling you
21	together.
22	MR. WIESE: Jeff Wiese, Associate

<ol> <li>Administrator for Pipeline Safety.</li> <li>MS. DAUGHERTY: Linda Daugherty</li> <li>with PHMSA.</li> <li>MS. REGISTER: Dana Register with</li> <li>PHMSA.</li> <li>MR. SATTERTHWAITE: Cameron</li> <li>Satterthwaite, PHMSA.</li> </ol>	nge 23
2 MS. DAUGHERTY: Linda Daugherty 3 with PHMSA. 4 MS. REGISTER: Dana Register with 5 PHMSA. 6 MR. SATTERTHWAITE: Cameron 7 Satterthwaite, PHMSA.	1
<ul> <li>3 with PHMSA.</li> <li>4 MS. REGISTER: Dana Register with</li> <li>5 PHMSA.</li> <li>6 MR. SATTERTHWAITE: Cameron</li> <li>7 Satterthwaite, PHMSA.</li> </ul>	1
<ul> <li>MS. REGISTER: Dana Register with</li> <li>PHMSA.</li> <li>MR. SATTERTHWAITE: Cameron</li> <li>Satterthwaite, PHMSA.</li> </ul>	1
<ul> <li>5 PHMSA.</li> <li>6 MR. SATTERTHWAITE: Cameron</li> <li>7 Satterthwaite, PHMSA.</li> </ul>	1
6 MR. SATTERTHWAITE: Cameron 7 Satterthwaite, PHMSA.	
7 Satterthwaite, PHMSA.	
8 MR. GALE: John Gale with PHMSA.	
9 MS. BALDWIN: Kristin Baldwin,	
10 Office of Chief Counsel, PHMSA.	
11 CHAIR FORD: Thank you.	
12 Administrator Quarterman wants to give out	
13 some service certificates.	
14 MS. QUARTERMAN: Yes. We have	
15 some new members to the committee this year,	
16 but we also have some that have served quite	
17 awhile and quite well for us. One is Denise	
18 Hamsher. Denise, thank you so much for your	
19 service. We have something for you here.	
20 I don't know if Paul Rothman is	
21 here today. But we thank Geraldine Edens and	1
22 Dan Martin. None of the rest are here? But	

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1	thanks to all of them for their work with the
2	committee over the years.
3	MR. WIESE: If you allow me I'm
4	going to add that Denise has served for at
5	least 5 years now is it, Denise?
6	(Laughter)
7	MR. WIESE: Denise began her
8	service to us in 1995 and has been a steadfast
9	member of the committee during this entire
10	time. I'm personally very thankful for her
11	participation in this committee. She was torn
12	and actually thought for years as her work has
13	taken her off towards new projects about I
14	really need to move on, Jeff. I really need
15	to move on.
16	(Laughter)
17	MR. WIESE: And we've sort of held
18	onto her for years because she's been such a
19	strong member of the committee. So I wanted
20	to personally thank you as well for all those
21	many years of service. And you've seen the
22	changes and you've been part of them.

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1	MEMBER HAMSHER: Sorry, Denise
2	Hamsher. The first meeting I was on we were
3	talking about operator certification which had
4	been voted by the committee to advise not
5	passing that rule. And I think it took about
6	4 years later before we started using the word
7	"operator qualification" and another 4 years
8	before there was rulemaking, so.
9	MR. WIESE: So I think that proves
10	nothing if not, one, that the committee's
11	voice is important. You know, I agree and
12	particularly speaking personally certification
13	was not the route to go, but it took and
14	the second point, change takes awhile. You
15	know, people think that these things will
16	happen overnight. They don't. But if you're
17	doing the right thing and you're headed in the
18	right direction and you make those changes the
19	program is stronger in the long haul.
20	So again, Denise, my personal
21	thanks. And I know I speak for everyone here
22	in thanking you for your service.

Page 26 1 CHAIR FORD: Now we open for 2 discussion and questions and answers from our first agenda item and that was our briefing. 3 Questions? All right. It looks like we're 4 5 ready for you, Jeff. 6 MR. WIESE: Okay. Cameron, if I 7 could ask you to switch. I was debating 8 whether to get up and walk around and use this lavalier mike but I'll try it from here so I 9 10 don't drive you crazy walking around in the middle up there. Okay, yes, you know, these 11 12 things never work for me because I always end 13 up pushing the wrong button. This one only 14 has four buttons so I'm pretty sure I can work 15 this one. 16 Forgive me a couple of you, 17 particularly my partners with the states because they've seen some of this stuff before 18 19 and some of the folks with industry have. But 20 I'm cognizant whenever the committee gets 21 together that not all of us get to talk 22 together at the same time. So Carl Weimer is

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1	going to give my presentation now at this
2	point.
3	(Laughter)
4	MR. WIESE: Carl and I have been
5	on the podium together so many times that we
6	actually, did we not, the last time we were
7	together said wouldn't it be fun if we just
8	switch, you know. You do mine and I'll do
9	your presentation because we've done it so
10	many times. So Carl, you can tune out for a
11	little while. You might even have heard my
12	I'll get around to how I titled this Groundhog
13	Day.
14	But I think one of the first hints
15	is while Denise has served so long I really,
16	I've only been here what amounts to 13 and a
17	half going on 14 years, but it seems like a
18	long time. And it seems to me that I've seen
19	before what we're seeing now and that's really
20	kind of a little introductory there.
21	So I've got a couple of opening
22	comments. A little bit about past

Page 28 1 performance. Forgive me, I do want to because 2 there are so many members of the committee who don't live this day-in and day-out talk about 3 how we got to here and the fallout. A little 4 5 bit about our priorities and I'll close out about advance and happy to take any questions. 6 7 I'll speed through this pretty good. 8 If you remember nothing else I 9 think this slide and my opening comments to 10 you, and I said earlier that I believe that we, many of us have worked together the entire 11 12 time that I've been here. I think we have 13 made great progress, not just good but great 14 progress working together. So as I listen to the commentary, whether it's from the media or 15 NTSB or anyone else they all have angles they 16 want to work, but I think this ship is solid 17 and I think we have a good platform to build 18 19 on. 20 It has been a tragic and tough 21 couple of years. I'll make some data-driven 22 comments to you in a minute that says I don't

	Page 29
1	think it's indicative of trends that are
2	either, you know, out of control or that
3	require major surgery. You know, we don't
4	need to conduct an autopsy but we do have work
5	to do.
6	Your advice and counsel I think is
7	probably more important than ever before. I
8	do think when I close actually I was
9	telling the Administrator after she was done
10	I was tired. You know, after I heard that
11	remark, the comments about all the internal
12	and external, and I'm reemphasizing that with
13	my own comments. There's a lot going on and
14	you comment and advise on almost all of it.
15	I do want to say to you that I
16	believe we can wrest control of our own future
17	but if we don't do that we cede it to others.
18	We cede it to the people who have a particular
19	view on what should be done. Legislation is
20	a perfect example of it.
21	And like Cynthia, I believed that,
22	I think it was in January of 2010 that we were

	Page 30
1	really well positioned to move into
2	reauthorization and come out pretty clean.
3	And the reason that was important is I think
4	that we do have some real interests, things we
5	really want to work on that we think can be
6	meaningful but we also cannot afford to
7	ignore, the Congress, the NTSB, the IG and
8	GAO.
9	I do believe that change is
10	necessary, change is coming, resistance is
11	futile. To stand up and argue about the need
12	to make some of these changes is really just
13	being myopic. You know, some of these things
14	are clear and we see them time and time again.
15	I think we were talking about that. With the
16	NTSB there was nothing particularly new that
17	they said yesterday but we have heard it
18	before, have we not? Whether it was gas or
19	liquid, so it applies to all of us and it
20	requires that we work.
21	I think these themes at least in
22	my own perception are fundamental. The

Page 31 1 breakdown in risk assessment is, you know, 2 first and foremost in my mind. You know, the simplistic risk assessments that we've seen. 3 Maybe it's natural in the evolution of this 4 5 whole process but they are overly simplistic. The huge gaps in records that we have seen. 6 7 How can you do a reasonable risk assessment 8 without those records? I'm sorry, you know, 9 if you don't have them you're skating on thin 10 ice. The inadequacy of the tools that 11 12 we're using to do assessments, those are 13 clear. Quality assurance and quality control, 14 one of my many priorities from the 15 Administrator but one that I readily grasp. You know, whether it was in new construction 16 17 when we saw things happening there, whether it were issues the NTSB was talking about with 18 19 contractors and vendors, the services they 20 provide on ILI, et cetera, a crucial issue. 21 First of all, I do want to thank 22 Lanny for joining the committee. I think

	Page 3
1	Lanny will bring a really seasoned and
2	experienced voice. Lanny, welcome you this
3	morning by saying did you the three ethanol
4	cars that overturned in Columbus where the
5	Administrator is going tomorrow that were on
6	fire? And an issue that we've been working on
7	with Tim Butters, our Deputy Administrator,
8	since before the time he was Deputy. So
9	preparing communities for these responses and
10	emergency protecting our emergency
11	responders through appropriate training,
12	crucial.
13	I think other things, our finish
14	work, but whether we talk about safety
15	management systems which clearly we will be.
16	API picked up a recommendation yesterday from
17	to be working on SMS. These components are
18	crucial. You know, the executives must be
19	engaged. They can't be distracted with some
20	of the other things, whether it's new work, et
21	cetera. We need to maintain our focus on
22	current work.

2

	Page 33
1	And one of the things that we
2	spoke with the board members at NTSB about a
3	couple of days ago, they keep asking about the
4	means for getting employee involvement in a
5	program. The means for employees on the front
6	line to communicate to the executives about
7	risk. I think those are crucial.
8	So I'll pick up the speed a little
9	bit. Why do I think that it's Groundhog Day?
10	Because the more things change the more they
11	stay the same. I do believe we have a solid
12	framework. I do believe in having flexible
13	performance-based requirements but if they're
14	not executed well and meaningfully by the
15	industry it is for naught. What we see is the
16	backlash that we see now that is a cry out for
17	prescription. You know, again, a little bit
18	of personal philosophy. I don't know that all
19	that prescription is helpful. It basically
20	warps a risk management scenario and an
21	allocation of a fixed box of resources by
22	saying you must spend them over here whether

	Page 34
1	it's a risk in your company or not. But it is
2	a natural backlash when we have performance-
3	based rules that fail.
4	I wanted to be clear and I talked
5	with some in the industry, 2012 ends the
6	baseline period for integrity management.
7	I've spoken with most of the folks in the
8	industry and Carl Weimer as well about the
9	fact that 2013 we really need to double down
10	on integrity management. Identify the gaps
11	and soft spots and get about fixing them. So
12	Linda Daugherty and I have cutely coined that
13	IMP 2.0. And you'll probably hear that phrase
14	but I think it's meaningful in that maybe we
15	had to get through 1.0 to clear out all the
16	low-hanging fruit. But it's time to step it
17	up a notch in 2.0. Next summer to fall we'll
18	be holding a host of workshops on that topic.
19	So this will be quick, but I do
20	think and I always shout out to Marty
21	Matheson. Some of us remember Marty. She
22	used to beat me every time we'd get in a room

	Page 35
1	about not using data more. So really quickly
2	I want to say this slide which I use
3	frequently and it's public, the bottom trend,
4	it shows about incidents with death and injury
5	long-term progress. You know, I think there
б	are signs for concern but long-term progress.
7	But the risk has been growing at the same
8	time. More throughput, energy consumption's
9	going up, pipeline milage is going up,
10	population is encroaching on these pipelines.
11	So I think it's something we should at least
12	recognize that there has been good long-term
13	performance.
14	- Incidents involving death or
15	injury also I don't mean to mitigate the
16	tragic nature of recent events by bringing
17	this up, but I do think that as a policy group
18	we need to think about longer term. The
19	trends are positive. Again, there are things
20	we need to focus on in recent years.
21	Same is true for injuries. The
22	spike off the chart in 1994 I believe had a

	Page 36
1	lot to do with an accident down in Texas where
2	there were an incredible number of
3	hospitalizations but it was a different
4	definition. But take a look at the last
5	couple of years here as Carl always points out
6	to me.
7	Fatalities, same thing. Progress
8	being made slowly over the years but the last
9	couple of years, cause for concern. Same is
10	true for liquid pipeline spills.
11	I just really quickly point out
12	that we, as the Administrator pointed out of
13	course 2010 was a watershed year for us. You
14	know, a fairly significant number of
15	fatalities and injuries, 70 percent of which
16	impacted the public. Those are important
17	things to think about. I think our tools for
18	intervention whether it's a public or a
19	workplace issue are different. So knowing
20	who's being impacted and how. Other than
21	that, you know, the averages are staying
22	relatively consistent but 2010 was a

1 particularly bad year.

2	I think it's important for us to
3	focus as well on where are these consequences
4	occurring. Gas distribution for obvious and
5	logical reasons both in terms of milage and
6	proximity to people are where we see most of
7	the fatalities and injuries, somewhere long-
8	term over three-quarters.
9	I will say that we get much more
10	focus on the transmission side whether it's
11	the media or elsewise, the Congress on
12	transmission because of the sort of stellar
13	nature of the failures that occur there. But
14	again, just making sure we have the data in
15	front of us.
16	So quickly, how did we get to
17	here? It's my view that whenever
18	reauthorization comes afoot everybody starts
19	paying attention to pipeline issues for a
20	limited period of time. This reauthorization
21	was drawn out. It was supposed to have been
22	done a year before it was. In the interim we

	Page 38
1	end up with Deepwater Horizon. And I can tell
2	you from inside Government there was a lot of
3	naval-gazing going on after Deepwater Horizon.
4	We are the only entities really in DOT that
5	handle oil and so there was a fair amount.
6	The Administrator asked us to double down.
7	Some people in Congress asked her to double
8	down. And we spun up many of the things that
9	she spoke to you about, whether it's offshore
10	action plan, looking at our oil spill response
11	plan. But the environment was fairly
12	polarized as you can imagine with the tragedy
13	of the nature of Deepwater Horizon and the
14	media was feeding on it.
15	We then encounter a spate of very
16	high-consequence major events by any
17	definition, tragedies, in Marshall, Michigan,
18	San Bruno, Allentown, Philadelphia,
19	Yellowstone, excavation fatalities in Georgia,
20	Texas, North Dakota and more. You know, there
21	were still a lot of these. That was just
22	feeding this environment and I think it set us

	Page 39
1	up for this damage from what I would say weak
2	links and poor performers, you know, and
3	tragic outlier events, you know not
4	indicative.
5	Clearly I think it didn't take the
6	Secretary and the Administrator long to say
7	what's going on here. Secretary asked us the
8	Administrator and our Agency to kind of get
9	all parties on deck in his call to action.
10	We'll hear more about that in a minute.
11	There was a push for regulatory
12	framework fortification. And I think moves,
13	whether it's from NTSB or from inside or from
14	the advocacy community for more prescription.
15	Stronger oversight, although as the
16	Administrator has said without any offer of
17	additional resources, just be stronger, you
18	know. The case made for I think a really
19	strong case made for pipeline infrastructure
20	reinvestment.
21	We've partnered with our state
22	partners both at the NAPSR level and the NARUC

	Page 40
1	level as well as our partners at FERC to try
2	to accelerate that by working both sides. And
3	that is I think an emergence of the economic
4	regulator's role in the overall safety
5	equation, I think it's one they recognize and
6	are embracing. So a lot of things happening
7	there.
8	NTSB delivered their findings on
9	San Bruno. Then the Congress finally
10	reauthorized us with a name none of us can
11	pronounce so we'll just say the Pipeline
12	Safety Act of 2012 although most of the work
13	was done in `11.
14	A ton of new mandates, no new
15	resources and in my view most of the rules
16	they called for were to be done within 2 years
17	including the studies. We're late before we
18	began.
19	So 4 more years. I won't dwell on
20	this. I think by now most of you know what
21	happened in reauthorization. I put it in here
22	for the few of you who really don't have to

1	
	Page 41
1	pay attention to this on an ongoing basis but
2	it touches a lot of things that I've already
3	alluded to.
4	Whether it's stronger enforcement
5	thankfully they returned our oil spill
6	enforcement authority. We'll be hearing more
7	on that later. They helped us a lot of
8	these were part of the administration's bill
9	to begin with. All of the congressional bills
10	built on the administration's initiative and
11	we did want to put more focus on excavation
12	damage. So you'll hear more on that. I know
13	we have presentations on that later.
14	As we told the NTSB board the
15	other day we take seriously their
16	recommendations. We intend to address, try to
17	address all of them. The board has recognized
18	that a few of these are heavy lifts, heavy
19	lifts. We do have cost-benefit that we do
20	have, we have requirements in the
21	Administrative Procedures Act that we need to
22	comply with. So be that as it may we've begun

	Page 42
1	work on all of these things. We'll be getting
2	into a bit of this.
3	Cynthia talked about cast iron,
4	you know, bare steel, replacement of things.
5	There's again good progress being made here.
6	We intend to shine a little more transparency
7	on some of those issues and get the data out
8	publicly. Hopefully that will help.
9	Studies galore, you name it.
10	We've already begun the valve and leak
11	detection studies. We have commissioned a
12	study from the National Academy of Sciences on
13	the risks of dilbit transportation. And we
14	have been working on gathering line issues for
15	a long time. And I will tell you that is on
16	our priorities scheme but it is difficult
17	right now to find the oxygen in the room to
18	get movement on it because there's so much
19	else going on.
20	This Friday we'll have a public
21	meeting on something that came out of the act
22	about the limitations on the use of national

Page 43 1 consensus standards. So if you're at all 2 interested in that issue you can either dial in on a webcast remotely and that's on our 3 4 PHMSA website, you can get the information on 5 it, or you can attend. It will be at the DOT building. 6 7 I just have to emphasize again, 8 you see all the expectations growing, things 9 that will be getting done. The resources are not commensurate with that. I don't mind 10 being very public in saying that I don't 11 12 understand that equation. There's a lot of work that people want done but they're 13 14 unprepared to fund any of it. 15 So be that as it may I wanted to 16 thank the administration, particularly the 17 Administrator because I see this stuff play out internally. The Administrator is very 18 19 influential in getting this request to 20 Congress. It's the first time I've seen in my 21 career here where we actually had a request 22 that could have made a difference. Ι

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1	understand people don't want to pay for that,
2	but the work needs to be done so my thanks to
3	Cynthia and the administration for at least
4	trying on that.
5	Fallout continues in `12. We
б	just, many of us listened through a morning-
7	long session with the NTSB yesterday
8	delivering their report on Marshall, Michigan.
9	Their report, the synopsis is out now on their
10	website so you can get to it with their
11	findings and their recommendations.
12	Overall again I don't know that
13	too much new in that but you know, there was
14	a little bit of hyperbole. You know, when you
15	call things weak and you don't take a look at
16	how the resources are spread I'm not sure I
17	understand that one myself, but it is what it
18	is.
19	They have two more things coming
20	forward on Romeoville, Illinois, and I forget,
21	is it Plant City? In Florida. So a couple
22	more reports. I don't know that those will

	Page 45
1	even be board meetings or they'll just be
2	presented somewhere else. They're not major.
3	So the good news on the NTSB front is I think
4	most of the waves have crashed on that and
5	we'll be doing cleanup for a bit.
6	The IG did weigh in recently on
7	their hazardous liquid pipeline, their view on
8	integrity management for liquids. Alan
9	Mayberry, my deputy for field office is here
10	and he'll be presenting on that in the liquid
11	committee. They're now actively auditing our
12	state program so it will be interesting to see
13	where they go with that.
14	Two thousand twelve and beyond,
15	I'll try to make this fast. Cleanup as I
16	mentioned, I still think it's fair to say that
17	we believe it's important to address all of
18	these mandates and recommendations. It is not
19	prudent to leave that stuff on the table 4
20	years from now when we walk into
21	reauthorization and have undone items. It
22	does constrain our ability to do other things

	Page 46
1	that we would like to do, but I think it's a
2	necessary evil. So we'll be dealing with a
3	lot of new audits, the IG and GAO.
4	And a point that shouldn't be lost
5	on anyone is that together, and I know you all
6	had a hand in this, we have enacted a series
7	of regulations over recent years that we are
8	just now operationalizing. You know, we have
9	gotten out we haven't finished control room
10	yet. Even the first round of control room, we
11	haven't finished distribution integrity
12	management, the first round. We haven't
13	finished public awareness, the first round of
14	oversight. Those are necessary elements in
15	making sure that we have strong programs.
16	Alan will talk a little bit.
17	We're moving to an integrated
18	inspection format. We've been focused on new
19	construction, risk assessments, records,
20	damage prevention, something we can't afford
21	to give up. Keep focusing on that. PIPA. I
22	know Carl and we share an interest in trying

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1	to advocate for better land use planning our
2	pipelines.
3	And then lastly, follow-through on
4	quality management system issues and fitness
5	for service. As the Administrator mentioned,
6	one of our top priorities is laid out in the
7	first couple of pages here I'm sorry, first
8	couple of bullets. We're going to finish our
9	excavation damage NPRM. We're pushing that
10	hard. The liquid rule is moving. I'm hopeful
11	to see that in the not-too-distant future.
12	Our pipeline enforcement
13	rulemaking we hope to get through final phase,
14	hope to get through final phase this year.
15	But I know our staff is hard at work at it and
16	our counsel's office is hard at work, John's
17	folks. So that's moving. The gas rulemaking
18	as you mentioned.
19	We're picking up a lot of items
20	from the Congress and the NTSB in those. I
21	think it's probably important and fair to say
22	that we didn't wait for the NTSB or the

Page 48 As these issues came forward we 1 Congress. 2 moved on them before we had the bill or before we had the NTSB findings. So a lot of things 3 that are coming up there that I guess I won't 4 5 dwell on for fear of taking too long on this. 6 When I say capacity permitting I 7 say these are important issues. They're 8 things we need to be working on but there are 9 only so many of us to go around. Whether it's 10 gathering lines which I know that I share that with Cynthia, a commitment to moving forward 11 12 to regulate risky rural gas gathering in 13 particular. It needs to happen. 14 Larger application excess flow We're making good progress on that. 15 valves. All these other issues, anything -- the 16 incorporation of consensus standards as I 17 mentioned, we'll be dealing with that a lot 18 19 more on Friday. 20 There are things that I'd love to 21 be getting to, risk management, class location 22 dilemma. You know, how do we deal with HCAs.

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1	You know, what's the future of integrity
2	management. I think we will make good
3	progress on that but it may take a little bit
4	longer. Studies galore, as I mentioned.
5	I think I covered most of these.
6	We're doing a study right now on the depth of
7	cover over inland water crossings. Obvious
8	fallout from Yellowstone and the record
9	flooding that we had last year. Anything else
10	to call out there?
11	I think things that you'll be
12	interested in, in the excavation damage and
13	the role of exemptions, that's a hotly debated
14	little topic. You might think on the surface
15	that it's a minor issue, but as we talk with
16	our friends. You know, some of the states by
17	the way, a couple of them have it in their
18	state constitution. So, yes. It is not an
19	easy issue. It seems like it should be and I
20	think we're all proponents of preventing
21	damage to underground facilities. So it's a
22	question of how we get that done, how we

Page 50 address the role of exemptions. 1 2 And you'll hear more of the -- is it the 18th and 19th, Linda? Yes, sorry, the 3 4 R&D Forum, I keep forgetting. The 18th and 5 19th you'll be hearing a lot more of some of 6 these issues play out as we get into our 7 Research and Development Forum here in town. 8 Oh, there we go, July. I forgot to put the 9 date. 10 We'll be dealing with something that a number of people in the room have been 11 12 working for awhile on and the NTSB as well. 13 The whole issue of data and metrics, you know, 14 getting those out there. Yes, sorry about that. I grabbed an old slide this morning as 15 16 I was throwing these together. So the dates 17 again, Linda? MS. DAUGHERTY: 18 Tentatively we're 19 looking at October 29th and 30th, right before 20 Halloween. 21 MR. WIESE: Okay. So and the 22 National Academy of Sciences will be doing

	Page 51
1	some public meetings this summer. I believe
2	that July 23rd is the first one on the risk
3	associated with pipeline transportation of
4	dilbit.
5	So with that, that's sort of
6	let me summarize and close by saying I hope
7	that between the Administrator's presentation
8	and mine, and things that you'll get the rest
9	of the time that we're together here, there's
10	a lot to do. There's a lot of work before us.
11	We're going to need your advice and thoughtful
12	advice going forward in order to achieve a lot
13	of this. So again I close by saying I thank
14	you for your service to date and I'll thank
15	you for your service going forward. And thank
16	you.
17	CHAIR FORD: Thank you. Wayne
18	Commissioner Gardner?
19	MEMBER GARDNER: Thank you, Madam
20	Chair. Jeff, is your presentation going to be
21	made available?
22	MR. WIESE: It is. I'm sorry, we

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1	should have stated that up front, Wayne. We
2	will put all the presentations on the docket,
3	we'll send them to all the members. I should
4	have finished it in advance but as you might
5	have saw I was working on it this morning, so.
6	All right.
7	MEMBER GARDNER: You have some
8	good information in there that I want to
9	borrow.
10	MR. WIESE: Very good.
11	(Laughter)
12	CHAIR FORD: Any other questions?
13	MEMBER KUPREWICZ: Rick Kuprewicz
14	representing the public. I guess I'd my 40
15	years of experience, one consistent factor
16	that I've seen, groups of very smart people
17	end up doing the most craziest, stupidest,
18	reckless things is you try to do too much with
19	too little. As a representative of the public
20	I cannot underscore our support for PHMSA not
21	to try to do everything. I know it's tough to
22	push back on some of that stuff.

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	Page 53
1	I think one of the questions we'll
2	be asking is what are your priorities and are
3	they in synch with what we're observing. And
4	I'll give you a very clear example of how the
5	resources got so spread thin they got
6	distracted and that's in California. Clearly
7	that safety regulatory agency lost its way and
8	whose fault it was is someone else's
9	determination. But you know, that bill is at
10	least \$5 to \$10 billion and probably more and
11	the question is who's going to end up paying.
12	So as a representative of the
13	public I'm going to be asking throughout the
14	week in other discussions, and you don't have
15	to give me all the answers but I'd what are
16	your priorities and are they in synch.
17	Because you just can't do everything and
18	they're not giving you the support and the
19	resources. And that's the last place we'd
20	like to see your Agency be.
21	CHAIR FORD: Jeff, did you have a
22	response?

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1	MR. WIESE: Well first of all, I
2	want to thank you for that comment. The
3	challenge for us, Rick, and I think you know
4	this is there is no shared set of priorities.
5	It's our job to determine those. But I will
6	be honest with you and say that legislation is
7	made up of a lot of different people's
8	priorities. So to them the issues they put
9	forward in legislation for example are really
10	important. They want to see that done.
11	The oversight that's sure to
12	follow, you know, in the congressional
13	hearings, really what you have is members
14	going after the issue they put into a bill.
15	So I think, you know, the Administrator has
16	been very clear about that issue and I think
17	she's prioritized our work in terms of the
18	regulatory initiatives we have underway.
19	They're pretty far-reaching, you know, a lot
20	of these regulatory initiatives. These aren't
21	light lifts and we'll have some pretty heavy
22	discussions as we get into some of these.

	Page 55
1	But I wanted to thank you for the
2	comment because I do, like you I'd like to
3	stay alive and I think that if we try to do it
4	all at once it's not possible.
5	CHAIR FORD: Any questions?
6	Comments? Moving to agenda item 3. Jeff will
7	facilitate this.
8	MR. WIESE: You know, I asked and
9	several groups have taken actions in response
10	to the Secretary's call to action. This
11	morning you've been hearing about a lot of
12	people's reaction, their points of view, what
13	needs to be done. You've heard me, you know,
14	as the Administrator might tell me complain
15	about the workload that's yet to be done. But
16	it's not just on PHMSA, it's on a lot of
17	people. And I think that a lot of groups have
18	been reacting to the Secretary's call. So I
19	thought it would be useful for this morning.
20	I'm aware of three groups taking
21	official actions so I've asked them to comment
22	but at the same time to allow others to speak,

	Page 56
1	you know, as you will, as Lula said by putting
2	your tend card up. So this morning I've asked
3	maybe just in this order we've got Sue there
4	and then Craig and then Andy to speak. And
5	then Massoud is going to follow that.
б	So we have Sue representing really
7	the gas distribution side, Craig - the
8	hazardous liquid side, Andy - gas transmission
9	and Massoud, our state partner. So with no
10	further ado just turn it over to you, Sue.
11	MEMBER FLECK: Sue Fleck. Thank
12	you, Jeff. And I'll just wait for the
13	presentation to get up. And I do need the
14	clicker. Thank you. It's the one thank
15	you.
16	So to put in perspective the
17	distribution companies I'll just give you a
18	little bit of background. American Gas
19	Association was founded in 1918 and it
20	represents local natural gas distribution
21	companies that cleanly fuel the way of life of
22	177 million American households nationwide.

	Page 57
1	Member companies that are a part
2	of the American Gas Association deliver about
3	92 percent of the natural gas in the United
4	States so when you look at the commitment
5	coming from the AGA member companies it really
6	does cover most of the natural gas
7	distribution business.
8	Today natural gas meets almost
9	one-fourth of the United States' energy needs,
10	another little piece of information. So the
11	goal of the natural gas utility business is
12	safe, reliable delivery of natural gas to
13	homes and businesses at affordable and stable
14	prices.
15	So, AGA has a variety of
16	initiatives underway to improve safety and one
17	of these initiatives is AGA's commitment to
18	enhancing safety. We do have a handout that
19	will be passed around. I've made copies.
20	Hopefully there's enough for everybody. It's
21	got a little more detail than I'm going to
22	cover in this presentation but I am going to

	Page 58
1	hit the highlights here for you right now.
2	AGA's board adopted this voluntary
3	plan to enhance safety beyond legislative and
4	regulatory requirements. It highlights AGA
5	and the member companies' commitment to
б	enhancing pipeline safety. Commitments
7	include proactive collaborations to improve
8	safety, supporting reasonable regulations,
9	specific actions to help ensure the safe and
10	reliable operation of the nation's almost 2
11	and a half million miles of natural gas
12	pipelines. And we recognize the significant
13	role that the state regulators play in
14	supporting and funding these actions and
15	additional actions we'll be taking over time.
16	So I've picked out a couple of
17	sections to kind of highlight. The first one
18	is building it safely. And around
19	construction we've committed to expanding OQ
20	requirements to new construction activities,
21	reviewing oversight procedures and confirming
22	operator practices and procedures are being

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	Page 59
1	followed appropriately. On emergency shutoff
2	valves we're expanding the use of EFVs to
3	branch services, small multifamilies and small
4	commercials. This is beyond where we were
5	before which was just the single family homes.
6	We support risk-based installation
7	of remote control valves and automatic shutoff
8	valves, sectionalizing block valves for new
9	construction and we are in the process of
10	developing guidelines for considerations of
11	these remote control and automatic shutoff
12	valves on the transmission lines that are
13	already in service.
14	Around operating safely on the
15	integrity management front we are advancing
16	integrity management programs and principles.
17	This is a constantly evolving process and will
18	continue to grow over time. We're
19	collaborating with a multiple number of
20	stakeholders to develop and promote effective
21	cost recovery mechanisms across all the
22	states.

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	Page 60
1	We're developing guidelines for
2	better data management, lots of room for
3	improvement in that area, supporting processes
4	and guidelines that will enable tracking and
5	traceability of the components that make up
6	these distribution systems. On the damage
7	prevention side we are in support of strong
8	damage prevention laws and improving operator
9	and excavator engagement.
10	On maintaining safety, a lot going
11	on in this area mostly around sharing
12	knowledge between the companies, engaging
13	stakeholders, and when we engage our
14	stakeholders we try to find ways to
15	communicate more effectively with fire
16	departments, police departments,
17	municipalities, you know, the list is endless.
18	Partnering with emergency responders to
19	improve coordination. More drills, more
20	activities, more face to face meetings.
21	Increasing awareness of PIPA and risk-based
22	land use options, been going on for quite some

	Page 61
1	time.
2	And always looking at advancing
3	new technologies, increasing investment in
4	support of pipeline safety R&D. Plenty of new
5	efforts around this area and hopefully some of
6	these new products will come to the
7	marketplace soon.
8	Other AGA actions taken to raise
9	the bar on safety is in addition to this
10	commitment the AGA board of directors early
11	last year adopted a safety culture statement
12	that lays out the expectations that all AGA
13	members as well as contractors and suppliers
14	are expected to place the highest priority on
15	safety. You can find the safety culture
16	statement on the AGA website if you're
17	interested in seeing it. I don't have a copy
18	of that here with me today.
19	We're also actively engaged with
20	other stakeholders in an effort to improve on
21	information-sharing, including best practice
22	programs that allow companies to benchmark

1	
	Page 62
1	themselves against each other's and identify
2	better, more effective ways of addressing
3	specific issues and performing work in the
4	field.
5	There's an executive leadership
6	safety summit held by the AGA board of
7	directors safety committee discussing lessons
8	learned from incidents across the country and
9	innovative initiatives to improve on safety.
10	There are a number of publications
11	including annual employee and vehicular safety
12	data that are widely read and a number of
13	companies use that data to figure out who the
14	best companies are and how they can learn from
15	them.
16	And an SOS program where a company
17	can seek an answer to a specific issue from
18	all the other member companies in a quick way.
19	So, that's been very, very helpful. And this
20	is not an all-inclusive list, this is just to
21	give you some ideas of the things that we're
22	doing to improve on information-sharing.

	Page 63
1	And with that, I tried to be
2	brief. There is plenty of more detail in the
3	paperwork that I passed around but I will
4	entertain any questions if you have any.
5	CHAIR FORD: Any questions for
6	Sue? If not, Craig.
7	MEMBER PIERSON: Thank you. If
8	you would, you've got a handout in front of
9	you, it looks like this. And I apologize,
10	some in the audience it's been passed out.
11	But if you can follow along with these
12	handouts. We don't have the visual
13	presentation.
14	I'm going to begin with a
15	discussion about data. If you turn to the
16	first slide you see at the upper left it's
17	number of incidents per 1,000 miles. This is
18	information based on the Pipeline Performance
19	Tracking System. This is data that the
20	liquids industry began gathering in 1999 and
21	it encompasses 137,000 miles of pipe compared
22	to the 177,000 miles of regulated pipe. This

	Page 64
1	is voluntary reporting of spills greater than
2	5 gallons.
3	And in this particular graph this
4	normalizes over 1,000 miles of pipe on onshore
5	right of way. We look at pipe beyond onshore
6	right of way but for the purposes of this
7	committee's discussion we think this is the
8	most important information to be looking at.
9	You can see a significant decline
10	dating back to when we started collecting data
11	and we started implementing integrity
12	management, significant decline. But if you
13	start looking at this is 3-year rolling
14	average data so it makes a nice smooth curve.
15	If you start looking at `05, `06 and `07 you
16	start seeing a leveling off. And we were
17	seeing the same thing. This is our voluntary
18	data. We were seeing the same thing in `07,
19	`08 and we began what is going on here.
20	One of the conclusions we drew is
21	that we would not have achieved this steep
22	decline had we not applied integrity

	Page 65
1	management beyond HCAs. We got rapid
2	improvement because we were looking at all of
3	our systems, and it drove that. And clearly
4	we've got a decline. If you slide to the
5	other, you go upward and it's a matter of
6	changing the scale, clearly in `05, `06, `07,
7	`08, `09 there has been some improvement but
8	no doubt it has leveled off.
9	If you flip the slide to go to
10	the next one in the upper lefthand corner it's
11	numbers of incidents. Now, this is not
12	normalized. Raw numbers of incidents. And
13	what you see is the red line is not it's
14	not average, it's the incidents per year. The
15	dashed line is a 3-year rolling average that
16	smooths it out. You still, you see the same
17	decline but you also see some variation and
18	you see that we have leveled off at about 100
19	5-gallon spills or more per year on these
20	137,000 miles pipe.
21	Moving to the right, now we're
22	talking volume. And what you see is an uptick

	Page 66
1	on volume in the most recent years. So
2	incidence has leveled off at around 100 per
3	year and what you do is you become very
4	exposed to large spills become more dominant
5	and that's what you see in the sawtooth in
6	`07, `09, `10. You see the effect of large
7	spills and you'll see that `11 is back down.
8	So uptick on volume relatively leveling off
9	decline on number of incidents. And what's
10	this point to? It points to we need to do
11	more.
12	So, what's more? If you flip the
13	slide to you see some cause information.
14	And you see these are numbers of incidents and
15	you see in every category of cause there's
16	been decline, some significant decline with
17	the exception of the far right as natural
18	forces and a very small number of incidents
19	there. But the point with this slide is if
20	you're going to try to improve that leveling
21	off you have to look at a broad array of
22	causal problems, everything from damage

Page 67 1 prevention to operations to integrity 2 management. So, flipping the slide. 3 When we had the problems in 2010 leadership had been 4 5 seeing this leveling off and it wasn't 6 difficult to respond to a call to action 7 because we'd been thinking about seeing what 8 more do we need to be doing. 9 We recently issued our safety 10 principles. It's available on the AOPL website and API website. It begins with zero 11 12 incidents, that's our goal. I think to put 13 that in perspective if you chase perfection 14 you'll catch excellence. And that's the idea 15 behind stating that it's a zero goal. We know that it takes an 16 17 organization-wide commitment from executive level down to the folks who are doing the 18 19 They need to understand that and they work. 20 need to understand that we're not just looking 21 out for our employee and contractor safety, 22 but we're quardians of public safety as well.

Page 68 To achieve that you have to have a 1 2 culture of safety. And it begins with having vision and commitment and the systems 3 necessary that safety is always in the 4 5 forefront. You've got to learn from experience. You've got to report and you've 6 7 got to analyze. You've got to trend. 8 Ultimately you have to take that 9 trending and turn it into action. That's done 10 through having systems, management systems built on a plan-do-check-adjust cycle. 11 12 We know that we ultimately are not 13 going to put a dog leg in that curve unless we 14 use the latest technology. And we've realized after examining ourselves we need to do a 15 16 better job of communicating with our 17 stakeholders. This isn't just using our 18 mouth, it's using our ears. We need to listen 19 as well. 20 With those principles we've 21 adopted eight initiatives and I'll touch on 22 them briefly. Research and development is one

	Page 69
1	of those initiatives. And one of the things
2	that we've done under that is we've committed
3	to an increase in our R&D spending by a
4	million dollars across the industry. This is
5	an incremental increase, this isn't
6	reallocation of existing funds.
7	We know we need to do better with
8	leak detection. Working on first making sure
9	that all of us recognize rupture and respond
10	to rupture quickly, then moving into higher
11	levels of leak detection.
12	We realize we need to improve on
13	enhanced data integration. With all this, the
14	smart tool runs, we get an enormous amount of
15	information and trying to make sense of it and
16	do the best we can with it. We've got to
17	share, operators need to share how we're doing
18	that. And it's very challenging.
19	One of the things that we are
20	umbrella-ing with sharing practices and
21	lessons learned, we do this in committees. A
22	lot of us participate in a lot of technical

Page 70
committees but we're trying we are getting
started with an operator-operator, trying to
do a home and away. Two operators getting
together and getting subject matter experts
together and talk about what they're doing.
We aren't going to put a dog leg in that curve
without improving damage prevention.
External communications, speaking
to we've got to get our message out, but
it's also listening carefully to our
stakeholders.
And one of my personal pets is
strategic planning. We need to be looking at
what the data says. We need to be planning
today what we need to do tomorrow. And what
you see here with these eight principles is an
effort of strategic planning, but it can't be
episodic. It needs to continue.
And lastly, emergency response.
Clearly there is a need to improve how we work
with all of the responders along our right of
way. Geography is our enemy. If we were all

	Page 71
1	in discrete facilities that's a much easier
2	problem, but trying to even find out who all
3	the emergency responders are is a task in
4	itself, much less communicating with them.
5	I'm going to flip the page.
б	Safety is a culture. I'm not going to go
7	through all this, but we recognize that beyond
8	regulation, beyond enforcement that we've got
9	to have the right safety culture not just in
10	the industry but within the individual
11	companies.
12	And touching on the last slide on
13	high-tech safety, our technology is continuing
14	to evolve. We need to continue to invest in
15	it. The smart pigs are getting smarter.
16	We've got to do the data analysis ever better.
17	It speaks to integrating the data ever better
18	and clearly we won't put a dent in that curve
19	unless we use technology. Thanks.
20	CHAIR FORD: Thank you, Craig.
21	Any questions for Craig? Seeing none, Andy?
22	Oh, I'm sorry. Commissioner Gardner?

	Page 72
1	MEMBER GARDNER: You'll probably
2	hear his quote on excellence many more times
3	in the future and I'll take credit for it.
4	CHAIR FORD: Andy?
5	MEMBER DRAKE: Thank you. I'd
6	like to just give a little bit of a background
7	on where the gas transmission group is.
8	You know, 10 years ago we sat
9	around this table and put together integrity
10	management 1.0 which I appreciate that the
11	thought is much deeper than the novelty of the
12	sound of that.
13	We all knew that that was a
14	starting point. We wrestled with what that
15	might look like in the absence of having much
16	of a precedence. We bit of an awful lot I
17	think. We made a lot of improvements. I
18	think the data shows that. But I think
19	regardless of what the data shows us over a
20	10-year period we see incidents like San Bruno
21	and we see incidents in places like Kalamazoo
22	River. And we can see we have a lot more to

	Page 73
1	do. And I think it's incumbent on us to step
2	into that space.
3	And I think, you know, those
4	issues garnered a lot of attention from a lot
5	of different stakeholders. It was very
6	polarizing with the media, with the public,
7	with the Congress, you know, with regulators.
8	It was even very polarizing within the
9	operating community.
10	I think when we sat down with the
11	executives within INGAA a year and a half ago
12	in the wake of the incident at San Bruno it
13	was apparent we needed to do something in the
14	absence of any regulation or any pressure from
15	NTSB or others.
16	So we sat down and tried to come
17	up with what are our goals. What are elements
18	that are key to our success? You know, do we
19	sit back and say well, we're good enough,
20	we've reached some asymptomatic level of
21	safety and there's a point of diminishing
22	returns. Or do we really look here at the

	Page 74
1	issues?
2	And I think that what we came down
3	to was, you know, we are we share with a
4	few other industries the unfortunate
5	fingerprint of low-frequency/highly
6	unacceptable consequence events. And even one
7	is not okay. And we need to own that very
8	fundamentally.
9	And so to get into that mindset we
10	started looking at other industries and what
11	do they do and what have others done to try to
12	move that needle in that fingerprint, knowing
13	that they're already performing very well.
14	Industry is like the nuclear industry.
15	Industry is like the medical industry.
16	Industry is like the airline industry and the
17	chemical industry.
18	And I think the one thing that we
19	really came back to is the issue of zero.
20	They all shared a goal of zero. And it sounds
21	very novel and we got into a lot of almost
22	kind of esoteric kind of conversations about

1	
	Page 75
1	the reality of such a goal. But I think what
2	really came out of that was the need to drive
3	continuously to improve, that there cannot be
4	rationalization that you're there enough and
5	that that's okay or somehow acceptable because
6	it's not. And I think that was a significant
7	conversation and it really helped underpin
8	where we're how we're going from there.
9	You know, and how do you do that, sort of the
10	elements that we felt were key to supporting
11	that fell out of that same thought.
12	And one of them that I think was
13	quite fundamental and perhaps novel to
14	engineers but not unique to those that are not
15	so technically focused is we're great
16	technically but we're not the greatest
17	communicators, and we need to figure out how
18	to reach out to the stakeholders around us and
19	listen to them better and more actively, and
20	actually focus on listening first and talking
21	second.
22	And try to go out and listen to as

Page 76 1 many of the stakeholders as we could about 2 what they saw and what they felt were 3 opportunities to improve and what was 4 frustrating to them in pipeline safety 5 performance. And that was really quite 6 fundamental in shaping our thinking around our 7 plan. 8 And to Rick's point I think it is 9 a lot about priorities. You can't be 10 everywhere all the time, or nothing's a 11 priority. You've watered down your resources 12 and you're nothing to everybody. And so what 13 is it? What is the right thing to start doing 14 that seems to make the most sense to people 15 and resonates with people? And that's really 16 what we were trying to get input on to help 17 shape that plan. 18 I think in the nine-step program 19 that we put together we tried to hit things 20 that we were hearing from other stakeholders. 21 I think risk management is the right approach, 22 it's the right baseline. I do like the 1.0		
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19 we felt were some keys to trying to start that 20 process. You know, applying risk management 21 beyond HCAs, raising the standards for	17	looking at those kind of things.
20 process. You know, applying risk management 21 beyond HCAs, raising the standards for	18	And these literally walk down what
21 beyond HCAs, raising the standards for	19	we felt were some keys to trying to start that
	20	process. You know, applying risk management
22 corrosion anomaly management work. How we	21	beyond HCAs, raising the standards for
	22	corrosion anomaly management work. How we

	Page 78
1	deal with corrosion outside HCAs is the same
2	as we handle it inside HCAs. You pig from
3	station to station. All those anomalies need
4	to be repaired on the same criteria, not just
5	the ones in HCAs. Demonstrating fitness for
6	service for pre-regulation pipe. Shortening
7	isolation response times to 1 hour in
8	populated areas. Getting some kind of
9	standard of performance on how you respond to
10	incidents. Improving integrity management
11	communications and data, implementing pipe,
12	evaluating, refining and improving threat
13	assessment and mitigation. How interactive
14	threats are identified, characterized and
15	managed. Implement risk management systems
16	across the INGAA member companies.
17	I think one of the biggest things
18	that we saw when we stepped out and looked at
19	other industries was a very common element to
20	their step change was safety management
21	systems. It was a culture of zero, a mindset
22	of zero and a supporting the supporting

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	Page 7
1	elements and an engine around driving that.
2	I think, you know, quite frankly
3	the NTSB is very heavily familiar with the
4	aviation business. The aviation business
5	stepped into a safety management culture,
6	safety management systems, SMS approach about
7	15 years ago. And they despite the fact
8	that they were very, very safe they have seen
9	a huge improvement in safety over the last 15
10	years. And I think when we listen to them
11	over the many now meetings we've had with them
12	they point to that as the key to their
13	success. Everything else was a derivative
14	that came out of instituting management
15	systems culture.
16	And we've put a lot of energy into
17	trying to understand what is that. What are
18	the elements of that? And we've written
19	several white papers now documenting what
20	other industries use to get those safety
21	systems to work.
22	And I think the best synopsis of

9

1	Page 80 what I see in that is how many of the
2	operating well, how many of the people
3	around this table have a safety culture
4	statement inside their companies or inside
5	their entities that's zero-based. Zero-based?
6	(Laughter)
7	MEMBER DRAKE: I'm surprised most
8	of the operators aren't raising their hand.
9	But most of the pipeline operators that I know
10	of, personnel safety has been an absolute for
11	20 years. It's zero. No one is expected to
12	go home in a lesser state than they showed up
13	in, injured, ill, or otherwise. And when we
14	look at what drives those programs you're
15	basically taking those elements out of your
16	personnel safety programs and instituting it
17	into an asset management program. That's
18	probably the cleanest, quickest way I can
19	summarize it.
20	How many people that have those
21	kind of programs do the CEOs see a report
22	weekly on how many people are slips, trips,

	Page 81
1	falls, injury stats? Every week we're
2	upstairs talking to him about slips, trips and
3	falls. Take that to the next step and apply
4	that to your assets where the CEO sees those
5	kind of metrics on that kind of frequency.
6	That's the sort of fundamental.
7	How many of those same companies
8	when you're in your safety programs have a
9	periodic review of performance, maybe weekly,
10	and lessons learned with immediate advisory
11	bulletins out on changes to behavior? Back to
12	Larry's point about, you know, plan-do-check-
13	act cycles. Same kind of application to
14	assets. And those lessons learned I think
15	have been very key for us and they're very
16	cultural, they're very fundamental, but I
17	think that's a different mindset, similar to
18	a different mindset we instituted 10 years
19	ago.
20	So I think it's a both/and
21	proposition that we're looking at here and
22	that is the advent of a more technical base,

Page 82 1 you know, certainly doing better on fitness 2 for service, doing better on extending integrity management, doing better on 3 integrated threats and better on tools, and 4 5 better on culture which drives the engine of 6 improvement. And I think those are the kind 7 of things that we're looking at right now. 8 I think these are some significant 9 physical commitments that we have made very 10 out loud prior to regulation, prior to the NTSB hearings is how do we expand integrity 11 12 management. And what do we do about preregulation pipes? And what are we going to do 13 14 about mitigating consequences and incidents? How fast do we respond? How do you do that? 15 Trying to provide some criteria to 16 17 the operating group, providing a very clear 18 public commitment on physical activity that 19 will be done starting immediately with some 20 deadlines and to Rick's point I think some 21 prioritization. Start here. Do this first 22 and hit this milestone, then move to this and

	Page 83
1	hit this milestone. Then move to this and hit
2	this milestone. It helps people focus their
3	energies in the place where they provide the
4	biggest bang for their buck.
5	This has required a lot of work to
6	be done. It has required a lot of changes in
7	plans to be made and a lot of physical
8	commitment. I think you alluded to one of the
9	companies already that has made a significant
10	change in their protocols. And others are
11	doing the same thing. And I think that's a
12	very positive sign of action.
13	These are the teams that we have
14	instituted to help execute against that. It's
15	a lot of teams, it's a lot of people, it's a
16	lot of moving parts so to speak but they all
17	feed a common purpose here of trying to
18	advance pipeline safety.
19	I think these are some of the
20	products. You know, the Secretary asked us
21	very bluntly, I want to see actions, not just
22	words. What we have spent a lot of energy

	Page 84
1	trying to do is provide guidance to operators
2	so that we don't get a lot of reckless
3	behavior, inconsistent responses to things.
4	This is what fitness for service
5	means. This is how you evaluate your pipeline
6	against it and this is what you do with the
7	outcome of your analysis. It's not
8	discretionary. You must do certain things.
9	This is what a safety culture
10	looks like. This is how you institute it into
11	your system. This what data management looks
12	like. This is the kind of information we need
13	to drive these programs. These are all one-
14	page reports that we've put together for our
15	executives and for the public. They're
16	publicly available to you and to anybody for
17	that matter.
18	These are work products that we've
19	put into place, workshops and webinars to help
20	disseminate this information, to help try to
21	get some consistency and understanding of
22	these targets and these changes and how to

	Page 85
1	institute them among the operating community.
2	You'll see many of them are joint
3	with API and AGA. I think there's a lot of
4	consistency in our approach. I think you've
5	heard us talk about zero, you've heard us talk
6	about continuous improvement, you've heard us
7	talking about data. That's actually a very,
8	very positive thing. There's not a
9	disconnection in the operating community about
10	that direction. If there was I think that
11	would be a huge red flag.
12	I think you also see some things
13	up there about working with NAPSR and some of
14	the other stakeholders to try to institute
15	some of these things, try to get their
16	opinions about how to put them into play. And
17	these are some of the white papers and
18	technical memorandums that we've issued to
19	provide more detail on how to institute these
20	programs in these areas, to give guidelines
21	and guard rails to the operators about how to
22	plug this into action. You can read all

Page 86 those. 1 2 Again, these are all available on 3 that website. And I would encourage you, I don't want to carpet bomb you with more than 4 5 I've already carpet bombed you but there's a lot of information out there. That is done at 6 7 the request of the Secretary to try to put a 8 solid foot forward, not just a bunch of words. 9 These are physical products to try to provide 10 operators tools on how to executive and institute this. 11 12 It's going to take awhile I think, 13 Jeff, you're exactly right. It's going to 14 take awhile but we've got to start and we've 15 got to start right now. Thank you. 16 CHAIR FORD: Thank you, Andy. Are 17 there any questions for Andy? Craig, you had 18 your hand up. Oh I'm sorry, Sue? 19 MEMBER FLECK: I just wanted to 20 mention one other thing. A second handout was 21 passed out with my enhancement to safety from 22 AGA. And this is just talking a little bit

	Page 87
1	about the interaction that the various
2	industry organizations are also having to
3	share between ourselves so that we're not just
4	focused distribution isn't just looking at
5	distribution issues, but we're also learning
6	from the liquids and the pipelines and those
7	kind of things. So this is also an
8	interesting piece of information to consider.
9	And lastly, the AGA does not
10	represent all the gas that gets delivered to
11	individuals. APGA does as well. And I wanted
12	to say if Richard had anything to add to what
13	I had to say, you know, feel free. Or Mike.
14	MEMBER BELLMAN: Actually, once
15	Massoud's finished his I would like to add a
16	little bit for APGA.
17	CHAIR FORD: Thank you. We will
18	ask that all the presenters please give all
19	their presentations to Cheryl so that she can
20	put them on the web. Massoud?
21	MEMBER TAHAMTANI: Well, good
22	morning. I'm Massoud Tahamtani and I will

	Page 88
1	present to you a brief summary of what the
2	NAPSR has done. And NAPSR being association
3	of pipeline safety managers, directors,
4	inspectors and technical support people that
5	partner with PHMSA to encourage and enhance
6	pipeline safety across the nation.
7	Our oversight extends as you can
8	see 96 percent of the 192 jurisdictional
9	intrastate gas facilities, about 32 percent of
10	the 195 jurisdictional intrastate liquid
11	facilities. And then a number of the states
12	act as the agent for PHMSA, nine states for
13	gas and six states for liquid. And our state
14	inspectors comprise over 75 percent of the
15	federal/state pipeline safety workforce.
16	I want to make a comment about
17	what Jeff said. As you notice from his
18	presentation his agenda is overloaded but I'm
19	sure you recognize that anytime his agenda is
20	loaded it impacts every single state. We are
21	loaded.
22	I want to also comment on Rick's

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	Page 89
1	comment in terms of priority. We are
2	struggling with setting our own priorities.
3	But as we all know here when industry loses
4	focus on their priority and they've done for
5	awhile. Otherwise we wouldn't be sitting here
6	talking about a safety culture. That should
7	have never gone away from the days when the
8	industry's culture was pay me a fair rate and
9	I will deliver you a safe product. That does
10	not exist today.
11	And I appreciate everyone that has
12	put up their I enjoyed your presentation.
13	The safety culture is at the top level with
14	the exception of a few companies we all know
15	about. There is still stuff about the San
16	Bruno in the paper every single day, about the
17	things that they discover.
18	The safety culture doesn't
19	permeate as it used to down to the employee
20	level. And again, I enjoyed the way you had
21	described the safety culture. I see that in
22	my state every single day. So I want you to

	Page 90
1	know that when Jeff is looking at all these
2	demands that's put on him by the government,
3	by Congress, it's not because he's asking for
4	it. It's because I don't think he's that
5	crazy. I've known him for a long time.
6	(Laughter)
7	MEMBER TAHAMTANI: It is because
8	the industry fails and the public demands an
9	answer from the government. The public I
10	have been in this business for 32 years. The
11	public doesn't want the government unless and
12	when they want the government. And I see that
13	every single day. Now, I invite Don Stursma
14	to comment after this, but Don, try to be
15	positive as the day is still young.
16	Now, having said that in terms of
17	the call to action obviously the states that
18	were involved in these major accidents,
19	they're engaged in investigating those
20	accidents and where appropriate they have
21	taken enforcement action or are in the process
22	of taking enforcement action, and requiring

	Page 91
1	remedial measures. We do investigate every
2	accident that's considered significant. I
3	want you all to know that.
4	But since the Secretary's call we
5	put together a document that is out there now
6	detailing over 1,200 specific actions that the
7	states have taken in terms of rules,
8	regulations, legislation in 22 separate
9	categories to help basically enhance pipeline
10	safety above 192 or 195 in their own states.
11	These actions are in addition to the federal
12	pipeline safety code which we all know is
13	minimum.
14	These actions were to address
15	specific pipeline safety issues, a lot of them
16	risk-based and are specific to those states.
17	And that is the right thing to do. States are
18	closer to the issues, they can work with the
19	operators and try to address those issues.
20	This particular document has been
21	sent to every pipeline safety manager and
22	state commission with the hope and

	Page 92
1	encouragement that they look at it. And if I
2	can learn something from Iowa I don't think
3	I will learn anything from Iowa, but if I can
4	I will attempt to.
5	(Laughter)
6	MEMBER TAHAMTANI: Sorry, Don.
7	You notice I only pick on my state partner and
8	no one else.
9	Here is a brief chart to show you
10	the particular you can't read it, but the
11	particular code sections where each state has
12	had additional requirements above 192. T the
13	blue bars are all 192, 195 falls on the right
14	side and 191, 190 falls on the left side.
15	Even though NARUC has been engaged
16	in the pipeline safety for years but it has
17	been at the pipeline safety subcommittee which
18	I served on and chaired for a number of years.
19	But now because of the recent issues NARUC has
20	become very committed. Pipeline safety is now
21	an agenda item on the NARUC's gas committee
22	which is made up of commissioners.

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	Page 93
1	They have formed a task force that
2	has a NAPSR member on it to deal with pipeline
3	safety and try to move the agendas and educate
4	commissioners on for example what needs to be
5	done to replace aging infrastructure. As a
6	matter of fact, for each new Commissioner
7	there is now pipeline safety on their training
8	agenda.
9	As far as damage prevention there
10	is no doubt that every state pipeline safety
11	manager and commission is very committed to,
12	as Jeff said, preventing excavation damage to
13	pipelines as still being the leading cause.
14	Since last April, so seven states have passed
15	enhanced laws. It should be noted that every
16	state has a damage prevention law, but seven
17	have moved to add good things to their laws,
18	and five are working to enhance their damage
19	prevention laws.
20	We are helping through grants that
21	PHMSA has provided to the states on a daily
22	basis to enhance outreach regarding 811 and

	Page 94
1	safe digging practice. It's a constant work
2	that we do. Our inspectors are in the field.
3	They see what is going on and at least from my
4	state my inspector cannot pass an area where
5	an excavator may be digging without marks on
6	the ground or practicing, or not practicing
7	safe digging practices.
8	And of course I serve on the CGA
9	board of directors. We have a number of NAPSR
10	members that serve on the CGA committees to
11	help that particular association do the good
12	work they're doing.
13	Jeff mentioned all the things that
14	we are now trying to do in addition to all the
15	things we were doing. And by the way, we're
16	facing the same resource issues that the
17	Administrator mentioned, more work and the
18	same amount of people to do it with.
19	We are, have begun to do DIMP
20	inspection, a very complicated process. As
21	Linda Daugherty said, any risk management
22	program inspection or the actual program if

	Page 95
1	you do it right, it's difficult. And
2	honestly, I've been involved with four of
3	those and it arduous, difficult if you're
4	going to do it right.
5	Public awareness, the same
6	situation. Control room. All of those are
7	new inspections that the states have to
8	conduct. And we are cosponsoring with PHMSA
9	and the industry workshops, meetings and we
10	are on more than 20 task groups. And again we
11	are not like the industry who's got a
12	department for every single thing so they can
13	send somebody to a different meeting every
14	time. We have the same four or five people
15	doing everything and still when the call comes
16	from Linda or Jeff or Zach these are all
17	PHMSA people hey, we need somebody else for
18	a task force. We've got to get on that
19	bandwagon and get on that task force.
20	We serve on advisory boards with
21	APGA and of course we serve on industry
22	standards such as GPTC. And it's all to stay

	Page 96
1	engaged, to understand the industry's issues
2	and to try to help, help pipeline safety. We
3	have no control about we want zero
4	incidents, but honestly zero incidents
5	completely depend on the industry.
6	We are working with our partner
7	PHMSA to determine the most effective
8	enforcement process to ensure compliance. I
9	can speak about Virginia. It has had a
10	rigorous enforcement program since the early
11	nineties. I can't say the same thing about
12	some of the other state partners. I know
13	that's a challenge for Jeff and those states
14	to come up with the most appropriate
15	enforcement process to ensure compliance with
16	the minimum regulations and the risk-based
17	programs.
18	Data quality, we've talked about
19	this. We face the same challenges you do. If
20	the data is not captured properly from the
21	field it is no good to you or us. Again, this
22	committee, the two committees have heard about

	Page 97
1	the challenge associated with that. And I'll
2	be happy to answer any questions.
3	CHAIR FORD: Thank you, Massoud.
4	Are there any questions? Oh, Michael, I think
5	you were going to make a statement.
6	MEMBER BELLMAN: This is Mike
7	Bellman, city of Richmond. I was going to add
8	some things about the American Public Gas
9	Association. So if there are questions for
10	Massoud.
11	MEMBER TAHAMTANI: Well, I think
12	Don wants to say something. Don? I'm not
13	running the meeting, but you know.
14	MEMBER STURSMA: Massoud did not
15	warn me that he was going to ask for my
16	comments and I don't know whether to call them
17	comments or rebuttal.
18	(Laughter)
19	MEMBER STURSMA: But
20	MEMBER TAHAMTANI: You can't
21	rebuttal your friend.
22	MR. WIESE: Supporting statements.

	Page 98
1	MEMBER STURSMA: But I think he
2	did an excellent job of summarizing everything
3	that NAPSR has done. You know, Jeff was
4	talking about all the new things that Congress
5	and Inspector General and so forth are asking
6	them to do. Industry is facing many new
7	regulations, new requirements coming down the
8	road.
9	And states are in the middle of
10	all this. We're in the thick of it. We're
11	a lot of the activities that PHMSA will have
12	to do at the behest of Congress I'm sure that
13	they will want state support and assistance in
14	doing that which adds to our workload.
15	As a result of San Bruno and some
16	other things there is increased oversight of
17	state programs which means that more will be
18	expected of us. And I think it's all part of
19	the larger picture, the response to the
20	Secretary's call for action that just probably
21	like everybody else in this room sometimes it
22	can be a little overwhelming.

	Page 99
1	CHAIR FORD: Thank you, Donald.
2	MEMBER BELLMAN: Mike Bellman,
3	city of Richmond. We are a municipal gas
4	operator and I get to wear two hats kind of.
5	I'm a member of the American Gas Association
6	as an LDC and I'm also a member of the
7	American Public Gas Association as a municipal
8	gas operator. The APGA municipal gas
9	operators of course are much smaller so in AGA
10	I'm a small company and in APGA I'm one of the
11	big guys here. So, but there are a couple of
12	things that APGA would just like to pass on on
13	the commitment to enhanced safety.
14	First is that we do fully support
15	AGA's statements that Sue described and so
16	we're working on the same thing. And the
17	other thing is that we talked a little bit
18	about, I think Jeff mentioned the weak links.
19	And because there are so many of
20	the smaller operators, APGA has reached out
21	and developed the SHRIMP program, Simple,
22	Handy, Risk-based Integrity Management

	Page 100
1	Program. And it's a TurboTax-type system
2	that's available for those smaller operators
3	to do their risk management and their risk
4	integrity threat analysis. So you know, we're
5	active in reaching out to those smaller groups
б	and trying to assist them in whatever we can
7	do for that. And there's over 1,600 operators
8	that have used that program now.
9	And then I guess the other aspect
10	I'd point out. Of course we're, as a
11	municipal we are a part of the city and so our
12	employees, our managers and supervisors are
13	trained in the emergency preparedness right
14	side by side with the fire chiefs and the
15	police officers. We're trained in the NIMS,
16	National Incident Management System, the ICS,
17	Incident Command System. And so you know, we
18	see some of the challenges for the liquid and
19	the INGAA pipelines because you have so many
20	municipals to interface with. But you know,
21	we don't really see that as a big issue in our
22	part of the industry because we're already a

	Page 101
1	part of that. Thank you.
2	CHAIR FORD: Thank you. Are there
3	any other comments or remarks from this member
4	committee before we go to break? Hearing none
5	we'll go to break for 15 minutes. Thank you.
6	(Whereupon, the foregoing matter
7	went off the record at 10:45 a.m. and resumed
8	at 11:05 a.m.)
9	CHAIR FORD: Jeff will now
10	introduce our next speaker.
11	MR. WIESE: Great. Welcome back,
12	everyone. The next presentation is going to
13	be given by Bruce Henning who works for ICF.
14	I'll let Bruce talk a little bit about himself
15	and ICF.
16	I asked for Bruce to give this
17	presentation to really kind of broaden our
18	perspective for a moment. We've been kind of
19	homing in on pipeline safety issues and thanks
20	to everybody who keeps coming up to me today
21	with the articles. This one's the Wall Street
22	Journal, the Washington Post that talks about

	Page 102
1	the blame on the regulators. So thanks for
2	bringing those up, everyone. Like we're not
3	used to that by now. That being said, it's
4	time for maybe just to draw back a little
5	bit and think a little more globally about
6	what's going on in this country.
7	I've been impressed and I know
8	most of you have as well with the sea state
9	change that we've had in this country
10	regarding domestic energy. I've worked nearly
11	30 years whether it was offshore or onshore in
12	energy and this has, it kind of blows your
13	mind. I remember the days not along ago when
14	we were worried that we were importing 60
15	percent of the oil that we were consuming and
16	where was it going next, you know. And what
17	does that mean from a geopolitical standpoint.
18	But there have been a sea state change in the
19	country.
20	So just to draw back for a moment
21	before we wade back into the pipeline safety
22	issues I've asked Bruce if he would give us

	Page 103
1	kind of a high-level review of that. So with
2	that I'll turn it over to you. Thank you,
3	Bruce.
4	MR. HENNING: Thank you, Jeff.
5	Appreciate the opportunity. Jeff asked me to
6	spend about 30 minutes to talk to you about
7	some of the nature of these changes.
8	As he indicated I work for ICF
9	International. I'm vice president of energy
10	market and regulatory analysis. And I've been
11	in this business for over 30 years as well and
12	most of my background has been with natural
13	gas. Fifteen years ago I was the chief
14	economist at the American Gas Association.
15	And as Jeff indicated at that point in time
16	the questions really were where's supply
17	coming from. What are we going to be able to
18	do? How are we going to meet those needs?
19	I also do work for the Propane
20	Education Research Council in looking at NGL
21	issues, supply issues, market issues there.
22	And I have colleagues at ICF that work in the

	Page 104
1	crude oil markets and the product markets.
2	And what I'm going to try to do today is talk
3	a little bit about some of the changes, just
4	to give an understanding of what's really
5	going on and then some of the implications it
6	has for natural gas and liquids, pipelines,
7	infrastructure and the kinds of challenges
8	that are likely to happen over the next 15-20
9	years or so.
10	Being a publicly traded company
11	and having forecasts here this is our
12	disclaimer. It says that everything that you
13	hear me say I did say but it may be wrong.
14	But that doesn't mean that it's not worthwhile
15	understanding the nature of how these
16	forecasts work.
17	Now, I'm an economist and
18	economists we all know are analysts good with
19	numbers that didn't have the personality to
20	become an accountant. But I'm also a student
21	of history in terms of how we look at markets
22	and where those were.

	Page 105
1	This is a plot that goes back to
2	2000 of natural gas prices at Henry Hub. As
3	you're all probably aware the Henry Hub is
4	sort of a reference price for the North
5	American gas market in terms of that location
6	down in Louisiana.
7	And during that period we had
8	three distinct periods of real price spikes,
9	and each one of those came about from a
10	different kind of cause. The first after the
11	California energy crisis and the drawdown of
12	storage in the west. The second big one here
13	was with Katrina and Rita and the supplies
14	that came out from there. And the third was
15	kind of an interesting one because that was
16	the global commodities markets and how all
17	commodities, cement, steel, oil, would
18	everything else was going up as in the boom
19	era of commodities prices.
20	But as a student of history and
21	commodities what bothered me the most was this
22	trend in between the spikes where it was

	Page 106
1	continuing to go up. And the reason it
2	bothered me is for 30 years now I have been
3	challenging audiences to find me one mature
4	competitive commodity that comes from a
5	depletable resource that actually experiences
6	long-term price increases in real terms. And
7	I've been challenging people to do that for
8	that 30 years and offering to buy them dinner
9	if they can come up with it, and I haven't
10	bought dinner yet.
11	The reason is that when you think
12	about what goes on in those commodities
13	technology progress always outstrips resource
14	depletion in mature commodities. Now, as we
15	were going through the decade after 2000 I
16	didn't know what that technology was going to
17	be, I couldn't say what it was, but history
18	said that it would happen. And you know,
19	occasionally going to industry meetings, I go
20	out to Las Vegas and I for one never put a
21	coin down to bet on something that's never
22	happened before. So, I was looking for this

Page 107 1 opportunity in terms of what that technology 2 is. 3 Now, sometimes the technologies happen on the demand side where in fact you 4 5 get a replacement for what that commodity is. Sometimes you get it with efficiencies. All 6 7 of those things are going on in terms of 8 energy. But often you get it on the supply 9 side. 10 To think about what had to happen this is the same graphic representation of the 11 12 Henry Hub price, and the gray levels here are the gas-directed drilling activity that was 13 14 going on in the United States. And each time 15 you had one of these price spikes with a little lag for what happened after that you 16 qot a big runup in terms of the drilling 17 18 activity, and then it dropped back down again, 19 and then it would run up again. And by the 20 time we were in about 2007-2008 in order to 21 kind of deal with this resource depletion you 22 were needing over 1,500 or approaching 1,500

Page 1 rigs in North America, the United States and	ge 108
1 rigs in North America, the United States and	
2 Canada, looking for natural gas.	
3 Then we had a recession and some	
4 other activities there. But look what's	
5 happened since then. And by the time we cam	9
6 out of the recession and started getting wha	t
7 is albeit anemic recovery, some recovery, th	9
8 levels of drilling there were in the 700 to	
9 800 range. And what was going on at that	
10 point in time was that the deliverability, t	ne
11 capacity of the industry to produce natural	
12 gas was still going up even though the	
13 drilling levels had dropped by half.	
14 Now, we come to where we are tod	ау
15 after the warmest winter on record, more tha	n
16 two standard deviations from the norm, and	
17 prices have dropped very low. And you can s	ee
18 some of the implications there.	
19 But what was going on? Well, th	9
20 opportunity and what was going on was	
21 unconventional resources. We're talking abo	ut
22 shale gas. We're talking about shale oil an	d

	Page 109
1	the NGLs and other hydrocarbons that come from
2	production within it.
3	Now, what made this be able to
4	happen? Well, you've heard the term
5	"fracking," almost everybody has at this
6	point, but I want to describe how that, what
7	is really high-volume hydraulic fracturing
8	technologies used for completions matches up
9	with directional drilling, horizontal
10	drilling. Because this resource, we have
11	always known that it was there. It was an
12	awful lot of hydrocarbons, natural gas and
13	liquids, that was trapped in very tight
14	formations of the shales and they were
15	layered. And people would drill for that
16	back, I'll show you a chart in a moment in an
17	area that people drilled for this sort of
18	stuff, but it was very hard to get out because
19	once you drilled a vertical well through it
20	you really just weren't able to get much gas
21	from it.
22	The technology then developed to

Page 110 be able to drill down and turn the drill bit 1 2 and line it up in the shale resource, in this tight resource, and effectively run down the 3 layer now to the level of 5,000 feet through 4 5 the layer of the gas-bearing rock. 6 The second technology was this 7 high-volume hydraulic fracturing where you 8 could go down and crack the rock right in the 9 vicinity of where the well bore is and release 10 the gas from around it. And what that wound up doing was being able to collect the gas 11 12 from this very tight or nonporous rock 13 formation. 14 Well not only were they able to do 15 that, they're now able to do it so you can have 12 or 15 different completion fractures 16 17 along this run. Now, where is this? We're talking 18 19 about a well bore that goes down maybe 5,000 20 feet and then turns and runs another 5,000 21 feet below the surface, and you're collecting 22 the resource from that. And what that has put

Page 111 together is a huge increase in the technically 1 2 available resource. We're talking about for natural gas over 3,500 trillion cubic feet of 3 natural gas. And in the oil side at least 210 4 5 billion barrels. So we're talking about a huge resource that's now been made available 6 7 in terms of the crudes and condensates and the 8 natural gas. And it's spread all over in 9 terms of where it is. 10 Now, this is the first thing I want you to think about in terms of the 11 12 implication for the pipeline infrastructure, what we're talking about. Because where these 13 14 resources are is not necessarily where the traditional hydrocarbons came from, or at 15 least not recently. And when we talk about 16 17 that we certainly are talking about the 18 Marcellus and the Utica shales which are right 19 in the northeast of the United States. We're 20 going to come back to that in a minute. 21 But when we think about these 22 resource assessments here ICF has done its own

	Page 112
1	resource assessments and I'll tell you that we
2	on the natural gas side have identified over
3	1,500 trillion cubic feet with resource
4	development costs at today's technology levels
5	below \$5. So what we're really talking about
6	at that kind of level and with this kind of
7	resource is more than 150 years' worth of
8	natural gas in North America that at
9	today's consumption levels. And that's a real
10	game-changer in terms of the nature of it.
11	The other thing about this is all
12	of a sudden now that the technology has
13	developed it this way this tight resource is
14	not the marginal production. The marginal
15	production is continuing to drill like you
16	used to in conventional resources going after
17	smaller and smaller pools of the hydrocarbons
18	and doing it in the same old way. But in fact
19	what you find is that in terms of where that
20	resource supply curve is the shale and tight
21	resources is underneath that and it's pushing
22	it out.

Page 113 So what you got was with the low 1 2 prices that we've had over the last winter the drilling activity has shifted away from the 3 conventional gas drilling and then went first 4 5 to the areas that had not only the natural gas but also the liquids associated with it, and 6 7 the drilling activity focused on that. 8 We're now to a point where the 9 drilling activity and the prices are so low 10 that it's kind of dropped back down again and that's why ICF believes we will have some 11 12 firming in both natural gas prices as a result of that balance. But for the longer term 13 there's an awful lot of this that's available. 14 15 Now, this is not a Rorschach test but it does tell you a little bit about how 16 this really changed it over time. 17 This is 18 production in one area, a very prolific area 19 called the Hanesville shale for natural gas. 20 And each one of these dots is a well 21 completion, a well that was drilled. And the 22 estimate of -- the estimated ultimate recovery

	Page 114
1	per well. So what that is is that's the total
2	amount of natural gas that would be estimated
3	to be produced over that well over its entire
4	lifetime. And once you started doing these
5	completion techniques you see that you are
6	getting around 4 or 5 billion cubic feet per
7	well.
8	Now, I said before there's been
9	drilling in these kinds of areas before. If
10	you get a conventional well and dropped it
11	down through that formation and tried to
12	collect it the estimated recovery per well if
13	you placed it exactly right would probably be
14	about 250 million cubic feet. So this is an
15	order of magnitude change in terms of what's
16	going on per well.
17	Now, these wells are a little more
18	expensive to drill than the conventional
19	wells, a little more meaning maybe 2, 3, 4
20	times more expensive, but the amount of gas
21	that you're getting for each of these is much
22	larger. You're talking about by the time you

i	
	Page 115
1	they got better at it you were starting to
2	get in some of these wells with more than 10
3	billion cubic feet or 40 times the amount of
4	gas out of each individual well. That's why
5	you see that decline we saw earlier in terms
6	of the drilling activity and you're still
7	increasing the amounts of hydrocarbons going
8	forward.
9	Now, there's been debates and what
10	can happen in the future but the thing you
11	can't debate about is what has happened. And
12	just looking at the rapid growth in production
13	from the shale resources in the U.S. and
14	Canada and how spread out those are all over
15	North America.
16	If we do look forward, the ICF's
17	view of the market is that the primary driver
18	for natural gas consumption is going to be
19	electric generation and we're going to need
20	more of this natural gas. And we start
21	looking at where all of this demand is
22	occurring and it happens to be where the

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people live and where the electricity
consumption is being driven. You are serving
more natural gas customers in the residential
and commercial sector by doing it more
efficiently. You're adding about 2 percent or
so customers per year for natural gas
residential and commercial growth, but the
continued improvement and efficiency in the
use of natural gas means that that aggregate
volume of gas that goes into that sector stays
pretty flat and it's the power generation
that's the big driver going forward.
And when you look at the supplies
though the way we're going to do that is with
these unconventional and shale resources
because you're getting at the continued
decline in the traditional resource where it's
coming from. And the unconventional being the
sum of the shale, the tight gas and the
coalbed methane.
Now as I said before, one of the
things that happens though is that this

Page 117 1 resource isn't where traditionally natural gas 2 has been developed, or at least not in the 3 recent future. I mean, there was natural gas 4 and oil that was developed in Pennsylvania 100 5 years ago but now you're getting the rapid 6 growth in the Marcellus and that's changing 7 the flow patterns. 8 What this is trying to show and it's a little bit hard to understand but it's 9 10 worth thinking about just a bit. This is the North American flow designations in terms of 11 12 natural gas, where it comes from, but it's not just the flow in any one year. 13 This is 14 looking at the change in flow that ICF is projecting from 2010 to 2035. 15 So literally 16 what each of these lines represents is the movement of gas in 2035 minus the movement 17 that occurred in 2010. 18 19 So what you see is that from the 20 shale resources down in here you get large 21 volumes of the shales that are moving up into 22 the mid-Atlantic. They're going out into the

Page 118 1 growth in Florida where the growth in the 2 power generation requirements. You're seeing unconventional resources from the Rockies 3 moving both west on the Ruby pipeline as well 4 5 as moving in the East in order to satisfy demand for power generation in the Midwest. 6 7 Some of the power generation there as you're 8 probably aware coming from the retirements of coal-fired facilities in those markets. 9 10 You also though see red lines. You see these red lines coming into here. 11 12 Really, that's not saying that gas demand is going down there. What it's saying is that 13 14 the gas demand is being met with supplies that are very local, from the Marcellus shales and 15 from the Utica shales there. And so you get 16 17 a shift in these patterns. You see the Western Canadian 18 19 Sedimentary Basin which by the way, from 1990 20 till about 2007 all of the demand growth in 21 North America in the United States was met 22 with increased imports in Canadian gas. And

Page 119 the Western Canadian Sedimentary Basin volumes 1 2 are going to be declining there and more of it's going to be staying in Alberta for the 3 4 development of their resources as well as for 5 their power generation needs. So you get a different shift in terms of the overall 6 7 movement. 8 Now, a lot of pipe has to be built 9 for this. The vast majority of it frankly is 10 not in the long-line, mainline gas transmission. It's not another REX Pipeline 11 12 that goes from the Rockies all the way into the -- towards the Midwest markets and towards 13 It's rather all of the kinds 14 the east coast. of facilities that are going to have to be 15 tied into the existing infrastructure to 16 17 access those supplies as well as facilities 18 that are going to take some pipe segments that 19 may have been flowing from south to north and 20 reversing them and flowing them from north to 21 south with new supplies coming in in the 22 So the pipeline system itself is markets.

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1	going to have to meet challenges in terms of
2	how it moves it and that's going to have
3	certain infrastructure requirements.
4	We went through a study for the
5	INGAA Foundation last year that looked in
6	terms of where the regions were and there are
7	some detailed slides. And I'm not going to go
8	really go over that here, but just to note
9	that really what we're talking about is maybe
10	35,000 miles of transmission lines, gathering
11	lines and so forth in terms of the totals too.
12	Now, let's shift over for a second
13	from natural gas. Why did I focus on natural
14	gas? Well, that's what I work in a lot which
15	makes it easier for me to talk about, but it's
16	also because the trend that you had going on
17	in natural gas which really accelerated
18	starting in 2006 and 2007 is going on now with
19	a lot of speed having started a little later
20	for the liquids sides.
21	Some of the liquids were produced
22	with the natural gas. When you talk about

	Page 121
1	shale gas there are dryer shale gases and
2	there are some that may have as much as 13 or
3	14 percent ethane in the gas stream that comes
4	out of the well.
5	Well, there's some flexibility in
6	terms of gas quality that you can deal with
7	but for safety reasons gas quality and the
8	distribution systems has to be managed very
9	tightly. So what you've got to figure out is
10	what are you going to do with that ethane.
11	Well, there are a lot of things
12	you can do with ethane. You can make it into
13	ethylene, you can transport it. Conceivably
14	you can burn it as a fuel as well. And that
15	ethane has a price that's a little bit higher
16	than the natural gas, the methane prices.
17	You also then have pentanes,
18	propanes, butanes and others that come out
19	from that and we'll talk about the NGL
20	infrastructure there too. But a lot of what's
21	happened in terms of the development of that
22	is figuring out what is going to be the

	Page 122
1	optimal way to deal with that portion of the
2	resource.
3	It also though is come forward and
4	is looking at crude oil as well. And you're
5	starting to see the same kind of shapes in
6	terms of the dramatic growth in terms of crude
7	oil production that you saw in natural gas
8	just a few years earlier. So we're getting
9	those kind of fundamental changes going on
10	there as well.
11	And when we make our projections
12	in terms of the and this was done a year
13	and a half ago, or a year ago, and our newest
14	projections are even for greater than were put
15	into this you start to get people talking
16	about, as the Department of Energy has,
17	fundamental shifts in terms of what the North
18	American balance for imported oil is going to
19	be by 2020 or by 2025.
20	Now there are a lot of
21	uncertainties about it, what's going to happen
22	to the demand levels and so forth. I'm not

	Page 123
1	going to say that I'm certain that we're going
2	to have an energy independence by 2035 but
3	with this kind of resource available we are
4	certainly looking at reducing our dependence
5	on foreign oil. And when you add in oils from
б	Canada it fundamentally changes that
7	prediction as well.
8	The Stillwater Associates put
9	together this particular graphic that looks in
10	terms of the crude oil pipelines. And you can
11	see the number of different pipelines. The
12	biggest one that everyone has focused on is
13	the Keystone XL Pipeline. Obviously there are
14	a lot of things about that and whether it'll
15	be built or when it'll be built or how it'll
16	be built.
17	But one of the things that you do
18	know is that the parts that are looking at the
19	de-bottlenecking around from Cushing down to
20	the refineries in the gulf coast, those are
21	moving forward. There are going to be other
22	infrastructure requirements to deal with the

	Page 124
1	locations of those crude oil resources.
2	And this is another Rorschach
3	test, I guess we specialize in those at ICF,
4	that just looks at the interregional flows of
5	crude and condensate, and how that's likely to
6	change over the next 25 years. That's going
7	to be in your handout there and if we want to
8	go over that in a little bit more detail we
9	can.
10	But effectively what we're looking
11	at here is we've talked about crude, we've
12	talked about natural gas. This is our
13	projections it of the NGL productions. We're
14	getting to a point where the United States at
15	least seasonally is a net exporter of propane
16	and other NGLs. The picture is changing in
17	terms of how that market winds up working.
18	When you put these all together what you find
19	is that there's a large amount of
20	infrastructure that's going to be required in
21	order to deal with that both in terms of the
22	oil pipeline infrastructure and the sum of

Page 125 that with the NGL infrastructure. So we're 1 2 looking at cost of those transmission lines is maybe an incremental \$45 billion in 3 investments by 2035. 4 5 How that's broken out in terms of 6 the regions and you can see that there's a 7 significant amount of investment, a lot of it 8 in Canada, but spread out through the rest of North America as well. And this is the same 9 10 thing for the NGL lines. When you look at the total 11 12 additional cost associated with the 13 infrastructure in the gas transmission lines 14 you can see that we're talking about maybe \$250 million in terms of the transmission with 15 a lot of the cost and a lot of the mileage 16 associated with the laterals. 17 18 So when you put all this together 19 we now have a resource that can fundamentally 20 change the nature of reliance on foreign 21 sources of energy and hydrocarbon energy. And 22 the ability to try to figure out how we're

	Page 126
1	going to apply that resource. And that's
2	going to require infrastructure as you all
3	know more than an economist. We always assume
4	that it just shows up. But you know that it
5	actually has to be built, and it has to be
б	maintained, and it has to be operated in a
7	safe manner.
8	When we look at these total
9	requirements we're talking about large, over
10	\$250 billion in expenditures that's going to
11	have to happen in order to be able to access
12	all of that infrastructure.
13	The bottom line is that as Jeff
14	indicated we have experienced a fundamental
15	sea change that like most in energy has been
16	driven by a technological change. The
17	utilization of horizontal drilling with high-
18	volume fracturing, the best way to think about
19	it is it's an industrial process. It has to
20	be managed in an environmentally sensitive
21	manner as an industrial process. But it can
22	be done in that way and the implications of it

1	
	Page 127
1	are to fundamentally reduce our dependence on
2	foreign hydrocarbons.
3	And you're likely to see studies
4	coming along in the near future that are
5	looking at what these changes have meant in
6	terms of job creation, in terms of economic
7	activity. All of a sudden we've taken away
8	some of the specter of \$8, \$9, \$10 natural gas
9	prices and are looking at long-term prices at
10	a much lower level, that \$5-\$6 range. And
11	that allows economic resources to be utilized
12	otherwise.
13	So it's an exciting time for me.
14	I can finally now say I know what that
15	technology is that's going to make it so that
16	natural gas is not going to be the first
17	depletable competitive resource that
18	experiences long-term price increases and is
19	driven out of the market that way. We now
20	know that it's available, it's just our job to
21	get down to it and figure out how to utilize
22	it safely. And with that I'd be happy to take

Page 128 1 a few questions. 2 CHAIR FORD: Thank you. I think Jeff has one to start. 3 First of all, Bruce, 4 MR. WIESE: 5 thank you very much. I appreciate that. Ι 6 think obviously most of the people in this 7 room sort of get the implications for the 8 debates we're going to be having going forward. 9 10 One of the things that I've been interested in myself as I've looked at this is 11 I look at the financial and cost models. 12 We talk with different people and I hear a lot 13 14 about the cost of the new projects. And I 15 wonder from your perspective do you see a competition for money, limited money, that's 16 17 being used both for maintenance and 18 replacement. I mean what are the implications 19 of competition of all this new infrastructure 20 with the existing infrastructure? 21 MR. HENNING: That's a wonderful 22 question and quite complex. But you are right

	Page 129
1	to have some concerns in terms of how that
2	competition occurs.
3	You start getting into the areas
4	as to how infrastructure is contracted for and
5	how infrastructure is financed in terms of the
6	projects. And I spend a fair amount of time
7	at the Federal Energy Regulatory Commission in
8	rate case proceedings, and that's a lot of the
9	things that are discussed quite regularly,
10	right Jeff? So I don't have a simple answer
11	for how that works.
12	But recognizing that that
13	competition exists and recognizing that both
14	for the pipelines as well as the non-economic
15	regulated entities of either FERC or the local
16	distribution companies regulated by the
17	states, there's going to be this need to make
18	sure and consider how the global regulation
19	allows for both the recovery of costs
20	associated with safety both testing as well as
21	replacement of equipment and if it's found
22	to be needed, as well as the expansions. And

Page 130 1 it's big, big dollars. 2 The other thing I'll say though is that there may be some instances where the 3 opportunity to redesign or rebuild certain 4 5 facilities in order to tack onto some of where 6 these resources are may create some 7 synergisms. Now how big that is I don't know 8 and how many of them, but when you read 9 descriptions of individual projects you can 10 see that there may be some possibilities 11 there. 12 MEMBER HAMSHER: A couple of 13 comments. And I don't want to oversimplify it 14 but I think you almost have to to make the 15 point. It's not like a family checkbook 16 17 where X amount of money comes in and is split 18 between the need to buy a new car, or buy 19 food, or add a family room. It doesn't work 20 that way. A project, and an expansion project 21 whether it be a new pipeline, a repurposed 22 pipeline, an acquisition of one to reverse it

	Page 131
1	has to stand on its own legs. It has to earn
2	its own money. Otherwise you're investing in
3	something that will ultimately if it's robbing
4	Peter to pay Paul the company's not viable in
5	the long run, again oversimplifying.
6	But a capital investment in a new
7	facility has to live on top of the added
8	volumes, more money per every barrel you do
9	makes you more money, or a surcharge, or a
10	negotiated rate. Some mechanism in order to
11	earn and have a payback on that huge capital
12	investment. So I wouldn't want a perception
13	being made that in our case you have some
14	numbers up there. Enbridge alone has \$14
15	billion of planned and proposed projects.
16	That doesn't detract from maintenance dollars.
17	It's different buckets of money.
18	Going to your point on
19	repurposing, exactly what we should do. We
20	have a fundamental re-piping of America and
21	it's in our economic interest to take an
22	underutilized asset, whether we own it or can

	Page 132
1	get it from somebody else at a good price and
2	repurpose it safely. You've seen recent
3	examples using Illinois as the hub where
4	pipelines that used to come up to Chicago from
5	the south were bought, reversed and now
б	they're flowing down to Oklahoma. And
7	starting last month or 2 months ago as far as
8	the gulf. So this repurposing and re-piping
9	of America is I think alive and well.
10	CHAIR FORD: Thank you. Jeff and
11	then Craig. Jeff was first, I'm sorry. And
12	then you, Craig.
13	MEMBER WRIGHT: Bruce, you talked
14	earlier about gas price levels being down and
15	being depressed. And from my perspective
16	there's been a bit of a lull in actual gas
17	infrastructure in the last year or two. I
18	mean things are going apace but not like they
19	were, say, in `08 through `10. Do you see
20	those gas levels, price levels having you
21	said firming up. Firming up at a higher level
22	before we see the gas people jump in again

	Page 133
1	with a lot more infrastructure?
2	MR. HENNING: Well, I think I
3	guess the way we would see it, and frankly you
4	have to put it into the context. We, ICF
5	produces a baseline projection or a base case
6	in terms of what we see natural gas prices
7	doing.
8	And we were kind of a lone voice
9	in the wilderness back last January and
10	February when we were starting to say you
11	know, by the time you get if you get normal
12	winter weather and you get a reasonably hot
13	summer you could be seeing Henry Hub gas
14	prices above \$4 by January of next year. Now
15	that's not the \$8 or \$12 that you had before.
16	If we're right and that's a
17	projection and other forecasts may look
18	totally different then what we will start
19	seeing first is the firming of that
20	deliverability drilling activities and the
21	gathering infrastructure and the gas
22	processing infrastructure that's necessary in

Page 134 1 order to bring that back online. 2 The other part is a little more complicated because in fact there are a lot of 3 issues that are out there in terms of lateral 4 5 deliveries to power plants and the infrastructure into given regions. The timing 6 7 of that is a little harder to say and figure 8 it out, but we are going to start -- we 9 believe that we are going to start seeing a 10 number of other projects coming back and being proposed. Maybe not at the same rate that 11 12 they were in 2007-2008 but we do think that --I mean you have to understand just how unusual 13 14 this last winter's weather was. If we had simply had normal weather in North America the 15 space heating load for residential, commercial 16 and industrial customers would have been a 17 18 trillion cubic feet higher than it was. 19 So the nature of that disruption 20 just caused by the weather in terms of the 21 investment patterns, is that going to make 22 some people more cautious? I think maybe so,

	Page 135
1	and it may take awhile for it to get back.
2	But I think that when we start seeing those,
3	first starting with the drilling activity and
4	then what's necessary in order to bring that
5	supply online we'll start seeing it then.
6	MEMBER PIERSON: I echo what
7	Denise's description. These projects stand on
8	their own. They aren't competing with
9	maintenance capital. What is out there is a
10	lot of competition for resources to do the
11	work. And so that we've got to manage.
12	There's one other complexity with
13	the liquids. It's pretty interesting. The
14	crude oil that's coming out of these shales
15	tended to be a higher gravity, lighter crude.
16	And the refining industry historically has
17	been shifting to being able to process heavier
18	and heavier crudes.
19	So the pipeline, the pipeline
20	projects are competing with refining projects
21	to see where does this light crude find its
22	way to market. And refiners can make

	Page 136
1	modifications to accept the light crude that
2	might be closer to the source and therefore
3	the crude doesn't have to get transported
4	further. So there's a complexity in the
5	liquid side of it that's pretty interesting to
6	watch play out.
7	And one last point is this isn't
8	2020-ish, this is 2012-ish stuff that's going
9	on. It's quite fascinating.
10	MEMBER WEIMER: Carl Weimer.
11	Great presentation, really appreciate it. One
12	of the arguments that seems to be making its
13	way into the media all of a sudden, and I was
14	wondering if you could comment on it, is you
15	know, we were worried about our energy
16	independence and where was the next source
17	coming, and now we've got more than we know
18	what to do with for 150 years so we're
19	starting to export it. Have you looked at how
20	export could affect this sea change?
21	MR. HENNING: Yes. I mean, let me
22	try to give a little high-level because it's

	Page 137
1	a rather complicated subject and unfortunately
2	it's another 45-minute talk that I give
3	periodically.
4	Obviously when we're talking about
5	exports the debate comes in a couple of
6	different ways. One is what does it do to
7	jobs and the economy. And being a trained
8	economist most economists look at a whole
9	series of different aspects of free trade and
10	conclude that while Alan Blinder probably
11	said it best, that when you start looking at
12	protectionist tariff issues you can obviously
13	identify certain industries that may be
14	assisted or harmed by a tariff, but what's
15	much harder to do is to look throughout the
16	entire economy in terms of what it is. And so
17	most of the forecasts and so forth look at
18	free trade as ultimately being a good thing as
19	long as it's being done in an open manner.
20	There's been a lot of debate about
21	the L&G export issues and the Department of
22	Energy has had some studies associated with

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	Page 139
1	these things together there's a lot of public
2	debate and there should be, but those are just
3	a few of the things that we think about when
4	we look at that issue.
5	MR. WIESE: I think we have Gene
6	and Rick you didn't have your tent up,
7	Rick. You're not going to play that game?
8	Okay. Well, we'll play nice. Who had their -
9	- Gene? Then we'll come back to you, Rick.
10	MEMBER FEIGEL: How do the
11	political uncertainties surrounding renewables
12	color your probably midterm views of what's
13	going to happen in particularly the gas
14	industry?
15	MR. HENNING: Well, first, I guess
16	I need to give you a little bit of a context
17	for what ICF puts into its base case. We do
18	have built into our base case an assumption,
19	I don't know if it's going to happen, but an
20	assumption that we will be dealing with some
21	kind of carbon control regulation in the
22	United States post 2020. We implemented in

Page 140 1 the case around 2022. 2 We look at the -- all of the renewable portfolio standards of the 3 individual states as well as the regional 4 5 RPSs. And we build into our base case the assumption that those are completed in that 6 7 way, they're met. As a result most of the 8 growth of the renewables that's likely to 9 happen between now and 2020 or 2022 is being 10 driven by those RPSs. And in fact we have in that case the renewables as the fastest 11 12 growing sources of energy. That said, they're starting from a much smaller base and in terms 13 14 of what you can wind up doing there. 15 We also try to build in some certain assumptions regarding smart grid and 16 all the other -- demand-side management and 17 18 all the other things like that which is why 19 our computer printouts for these things stand 20 about this tall by the time we run the model. 21 Once you start getting into the questions of 22 how the integration of that renewables and

	Page 141
1	what it requires for the other infrastructure
2	it's a very complicated subject and I won't go
3	into it now, but I'll just say that our view
4	is that that's not going to be a major source
5	of increased load volumetrically for natural
б	gas, but that it will require infrastructure
7	that is capable of dealing with the
8	variability requirements of the output.
9	So I mean, I guess without going
10	into all of those details, yes, renewables are
11	going to be quite important. They're going to
12	grow very quickly. We think that the drivers
13	of it are the renewable portfolio standards
14	principally, at least for the near term in
15	terms of where we are, and that in order to
16	change something that would jump it well
17	beyond that would require some kind of other
18	legislative or funding activity.
19	MR. WIESE: Rick?
20	MEMBER KUPREWICZ: Yes. Sorry,
21	Jeff. My maverick side kind of rises every so
22	often. That can be a double-edged sword.

	Page 142
1	I guess from a public perspective
2	one issue that's going to come up later on
3	that's related to that is for the gas guys
4	that means you can only put in so much new
5	infrastructure, but the existing
б	infrastructure which is the predominant
7	infrastructure in the gas system.
8	I read this as gas pressures are
9	going up. That's the best way to get capacity
10	and efficiency in a gas system, especially
11	transmission. It's no secret. I don't have
12	a problem with 0.8 design factor on
13	transmission systems if the operator knows
14	what they're doing, and that's a big if.
15	And so that's kind of, you know,
16	is that something that you've looked at?
17	Because surely MAOP pressures, there's going
18	to be some discussion about this later this
19	week probably, but as you raise those
20	pressures all kinds of things change regarding
21	your TIMP approach and the relationship
22	between an anomaly that's existing that's

	Page 143
1	stable versus unstable. We've already had an
2	example here in San Bruno how an anomaly went
3	unstable and went to rupture for lots of
4	reasons.
5	And so I think what I'm saying
6	here is that just means if the public is
7	losing confidence in the TIMP program from a
8	priority aspect that's something that's
9	probably high on the agenda of PHMSA and if it
10	isn't it's sure going to get just for all
11	these. I mean these are billions of dollars
12	at risk here. So cost-benefit is going to say
13	hey, you know, if you can raise the pressures
14	and you've got integrity, high-confidence
15	integrity that's the way to go.
16	MR. WIESE: Well, certainly the
17	burden of proof on proving the integrity that
18	you have is a little higher now than it used
19	to be and it's probably going to get higher.
20	MR. HENNING: I was just going to
21	make a couple of quick comments. One, you're
22	absolutely right in terms of the kinds of

	Page 144
1	expenditures. We suspect that the
2	expenditures in terms of the testing as well
3	as dealing with any replacement issues and so
4	forth are going to add certain cost components
5	to transmission line rates, to distribution
6	systems as they're going through to that.
7	Exactly how much, you'd have to know exactly
8	what the regulations are going to look like.
9	Does that mean that the prices may
10	go up compared to where they are today? Well,
11	I think first of all if we're right prices are
12	going to firm in terms of the commodity as
13	well, but even before you get to the
14	transmission and distribution. The question
15	is how does that then change in terms of the
16	competition and the other alternatives. And
17	what are the other things there. And that's
18	a much more complicated analysis, and it
19	really is very scenario-specific.
20	We do work in that area but in
21	terms of trying to look and say how does that
22	affect competition. But your points are well

Page 145 1 taken in terms of the cost components and how 2 they might change. MR. WIESE: 3 Okay. Thank you, 4 Bruce. I very much appreciate your coming in 5 and making the presentation to the committee. 6 Hopefully we'll have a little discussion later 7 about the kinds of things that you want to be 8 seeing going forward, but I hope you'll -- I 9 think everybody sees the connection to Bruce's 10 message here and the implications for us in infrastructure. So thank you again for coming 11 12 in and sharing that with us. 13 I would ask is your presentation, 14 is that okay for us to post it? Okay, very good. Thank you so much. 15 With that I would invite Sam Hall 16 17 And I'm going to invite your indulgence. up. We'll probably run till like 12:15. 18 I've 19 asked Sam to try to accelerate. Thank you. 20 While Sam is coming up I'm going 21 to close our last topic by saying, you know, maybe we need to have more conversations on 22

	Page 146
1	this topic because there's more to it than
2	just capital. There's human capital. And I
3	personally have seen human capital flow from
4	operations and maintenance into new projects.
5	A lot of brain power, and there's a limited
6	pool of people to be drawing into the
7	business.
8	The Senate's taken an interest in
9	this whole issue. A couple of senators have
10	been talking with us and some of the agencies
11	about demographic shifts in the workforce.
12	What are the implications for safety, both
13	worker safety but as pipeline safety as well.
14	So I think those are topics we can explore
15	going forward.
16	But with that let me turn it over
17	to Sam. Sam, thanks for taking time and
18	coming up from Richmond, Virginia to come see
19	us along with Mike and Massoud.
20	MR. HALL: Thanks. My name's Sam
21	Hall. I've worked with PHMSA since `98. I
22	did take a brief break to go work for Virginia

	Page 147
1	state government in a completely unrelated
2	field, and came back to PHMSA in 2008. When
3	I moved out of PHMSA in `05 I believe it was
4	I moved down to the Richmond, Virginia area
5	and that's where I currently live. So Jeff's
6	comment about coming up from Richmond is
7	because I live down in the Richmond area.
8	I'm going to run through very
9	quickly a briefing on what we've been doing to
10	reach out to emergency responders. I've
11	probably got 30 minutes of material here and
12	I'm going to try to condense it into about 15
13	minutes if I can.
14	Just to give you a sense of what's
15	going on in PHMSA with regard to emergency
16	response initiatives, one of our strategic
17	goals is preparedness and response. And
18	specifically it says reduce the consequences,
19	that's harm to people, environment and the
20	economy after a pipeline or hazardous material
21	failure has occurred.
22	We do have regulations that

	Page 148
1	address that strategic goal. Most notably our
2	public awareness regulations, RP 1162. We're
3	doing a lot to understand how the
4	implementation of those regulations is
5	working, what lessons we're learning from that
б	regulation.
7	And recent incidents as we've been
8	discussing all morning have placed
9	considerable focus on this strategic goal.
10	You know, what do we do about emergency
11	response? I don't think I need to tell you
12	here in the room. You're probably all very
13	familiar with that.
14	Right now we're undertaking a few
15	efforts to augment the existing regulations
16	that we have and programs that we have through
17	a variety of activities, including
18	communications and outreach, developing
19	strategies for improving our reach with
20	emergency responders and building
21	partnerships.
22	The overarching problem is really

	Page 149
1	that many emergency responders in communities
2	that are traversed by pipelines are not
3	adequately prepared to safely and effectively
4	respond to pipeline emergencies. That is not
5	true in every community by a long shot.
6	We're joined by Chief Lanny
7	Armstrong from Pasadena, Texas. Chief
8	Armstrong has talked again and again about how
9	his jurisdiction is very prepared to deal with
10	pipeline emergencies and that's because
11	pipelines are standard in Texas and Pasadena.
12	They're a part of everyday life. In other
13	parts of the country that is not true.
14	Part of this problem, you know, I
15	did mention that our regulations require
16	pipeline operators to reach out to emergency
17	responders in the communities traversed by
18	their pipelines. Sometimes that's not the
19	techniques that have been used to conduct that
20	outreach have not been effective in every
21	case. And so there are a variety of reasons
22	for this overarching problem, but it's a

	Page 150
1	problem that we're looking to solve. And
2	we're really just getting started. So what
3	I'm presenting here is just a sense of sort of
4	where we've where we've begun, the starting
5	line.
б	Our fundamental goal is to
7	institutionalize pipeline safety in the
8	emergency response community. That is we want
9	to make pipeline safety a matter of course in
10	the emergency response community. Fire
11	fighters, other emergency responders who may
12	have to deal with the pipeline emergencies
13	know what pipelines are. They know where they
14	are, they know what to do when an emergency
15	occurs. And they get this information through
16	existing resources, through existing channels.
17	And those channels do exist.
18	There are training materials that are
19	available, there are communication pathways
20	that exist now that can be leveraged to
21	accomplish this goal.
22	I want to step back and just

Page 151 1 mention that we have been in the last year or 2 so working hard to reach out to the emergency 3 response community. And our goal in doing that is really to educate ourselves as much as 4 5 it is to educate other stakeholders on 6 pipeline emergency preparedness and response 7 issues. 8 We started really with a forum on 9 December 9th of 2011. It was an emergency 10 responder forum. Many of you I believe were there. We learned a lot from that forum. 11 Т 12 won't go into it in the interest of time but 13 there were some great lessons learned from 14 that forum and it was really the foundation 15 for moving forward for PHMSA. The industry also hosted a 16 17 fantastic forum in Houston, Texas in September that really also shined a light on a lot of 18 19 the issues that we're facing. And the 20 industry has been extremely active in this 21 area. 22 We've also made multiple

Page 152 1 presentations and hosted booths at a lot of 2 conferences. The HOTZONE Conference in Texas, The International 3 down in Houston. Association of Fire Chiefs Conference in 4 5 Baltimore. Fire Department Instructors Conference in Indianapolis, that's the largest 6 7 fire fighter conference or emergency response 8 conference in the country. Continuing 9 Challenge in Sacramento, California and the 10 Midwest Hazmat Conference out in Chicago. We've been out there, we're trying to make 11 12 contact with emergency responders and make presentations and pass out information as much 13 14 as we can. 15 On that note I do have some 16 brochures that I'd like to pass around. 17 Unfortunately I don't have enough for the entire audience, but at least the folks at the 18 19 table should be able to get a copy. This is 20 a brochure that we've developed that just 21 highlights some of the resources that are 22 available from PHMSA now and it's a brochure

1	
	Page 153
1	that we've been passing out at the conferences
2	that I just mentioned.
3	We've also published at least one
4	article in a fire service publication, that
5	was FireRescue. That went out in January and
6	I think that was very well received. And I
7	believe we're getting ready to publish a
8	second article in Fire Chief magazine if I'm
9	not mistaken. I believe it's Fire Chief.
10	Developing strategies and building
11	partnerships. This is essential to our
12	success. One thing we've been working on is
13	a partnership with an organization called
14	TRANSCAER. That's Transportation Community
15	Awareness and Emergency Response. That's a
16	voluntary national outreach effort that
17	focuses on helping communities prepare for
18	hazmat incidents, hazmat transportation
19	incidents. And in the past they have not
20	focused on pipelines. They are prepared to do
21	that now and they're ready and willing to work
22	with us and the pipeline industry to get that

	Page 154
1	done. And shortly the industry will see a
2	call from us to become state and local
3	coordinators in the TRANSCAER organization on
4	a voluntary basis certainly.
5	We've also had a very successful
6	cooperative agreement with the National
7	Association of State Fire Marshals. Jerry
8	Rosendahl who is the fire marshal from
9	Minnesota could not be here today but he is
10	the current chair of NASFM. And through that
11	cooperative agreement we've produced a
12	training curriculum called Pipeline
13	Emergencies. It's a very comprehensive
14	overview of pipeline operations and how to
15	respond to pipeline emergencies.
16	We've gotten tremendous support in
17	the recent past from the U.S. Fire
18	Administration. They are under the Department
19	of Homeland Security and work closely with
20	FEMA. They also run the National Fire Academy
21	out of Emmitsburg, Maryland and they've been
22	tremendous supporters and have really guided

	Page 155
1	us in our efforts.
2	And these last two bullets on this
3	slide I'm going to go into in a bit more
4	detail. The first is the Pipeline Emergency
5	Response Working Group which is an
6	organization that we've recently stood up, and
7	also a pilot project that we have going on in
8	Georgia.
9	First the Pipeline Emergency
10	Response Working Group. This is a national
11	effort. We held a kickoff meeting in June,
12	I'm sorry, June 29th. So two Fridays ago I
13	believe. And at that meeting we discussed
14	what our path forward should be and what our
15	goals should really be. And it's very fluid
16	right now. We just had our kickoff meeting so
17	we're learning a lot and we're really
18	formulating our path forward.
19	But some of the big topics of
20	discussion there were the first thing we
21	really need to do is define success. And what
22	do we call how do we know we're done? How

	Page 156
1	do we know we've achieved our goals and how do
2	we measure that performance?
3	One thing that really needs to be
4	done and that could help there is to inventory
5	existing resources that are out there that
6	could be used to help institutionalize
7	pipelines in the emergency response community.
8	I mentioned some of those, training,
9	communication channels. We need to have a
10	systematic way of knowing what's out there,
11	what's available and how do we leverage those
12	existing resources to get the message out.
13	I've listed here the members of
14	the working group. Lanny Armstrong, Chief
15	Armstrong from Pasadena, Texas who's at the
16	table with us is on the group as is Jerry
17	Rosendahl who I just mentioned, the Minnesota
18	fire marshal. We also have great
19	representation from the NFPA 472 committee,
20	Greg Noll. National Fire Academy is there.
21	Mike Hildebrand and Greg Noll both authored
22	the pipeline emergencies training curriculum

	Page 157
1	that we funded through the National
2	Association of State Fire Marshals. So they
3	are very familiar with these issues.
4	And then we've got great talent
5	from the pipeline industry, Susan Waller,
6	Larry Hjalmarson, Gwynette Broussard and
7	others. And we are very thankful for all of
8	your participation.
9	The second thing I want to talk
10	about is the pilot project that's going on
11	down in Georgia, and this is being led by our
12	Southern Region Office. And like our national
13	working group this is a working group of
14	pipeline regulators, emergency responders and
15	regulators. And their goals are more specific
16	and they're focused more in Georgia.
17	They are looking to establish and
18	sustain effective communication between
19	emergency responders and pipeline operators.
20	They want to develop a comprehensive training
21	program for emergency responders in Georgia
22	and they want to develop a model that's

	Page 158
1	transferrable to other states.
2	One of the challenges in this is
3	that every state is different. The standards
4	for training in every state are different.
5	And so if you create a model in one state
6	you're going to have to modify that model for
7	other states.
8	I understand this is going very
9	well, this Georgia pilot. The group met in
10	May of 2012 and they're meeting periodically
11	to keep moving forward.
12	I should also mention this second
13	bullet or excuse me, the first bullet,
14	establish and sustain effective communication.
15	We are also funding through our Hazardous
16	Materials Cooperative Research Program which
17	is a grant program the development of a guide
18	that will help emergency responders and
19	pipeline operators communicate. That guide is
20	going to be produced I think it's about,
21	oh, I think 12 or 14 months from now.
22	The guide will have input from

	Page 159
1	emergency responders, pipeline operators and
2	other stakeholders around the country. It
3	will be vetted in a large meeting that will
4	take place out in the bay area in California
5	with I think over 125 stakeholders. The guide
6	will hopefully be a resource for emergency
7	responders and pipeline operators to help
8	facilitate better communication and
9	appropriate communication.
10	Other resources that are
11	available. You have the brochure in your
12	hands now. Any extras are you can pass out
13	to the audience. The National Pipeline
14	Mapping System is certainly a primary resource
15	for emergency responders. We know fire
16	fighters don't look at that en masse and we
17	are trying to advertise the National Pipeline
18	Mapping System and we're looking at ways to
19	improve it for use in the emergency response
20	world. I mentioned the pipeline emergencies
21	training curriculum.
22	The Emergency Response Guidebook

	Page 160
1	was just published last month excuse me,
2	May. And it's got some updated and expanded
3	pipeline pages that were developed in
4	conjunction with the pipeline industry. And
5	I think that's been very well received.
6	PIPA we've been mentioning
7	throughout the day. And one aspect of PIPA
8	and the implementation of PIPA is a pilot
9	project in Virginia to work with hazard
10	mitigation planners there to infuse pipelines
11	into hazard mitigation plans which then may
12	help drive changes in land use planning.
13	"Call Before You Dig," 811.
14	Obviously the best way to respond to an
15	incident is to not have it in the first place.
16	And excavation damage is a leading cause of
17	incidents that result in injury, fatality and
18	property damage.
19	The Technical Assistance Grants
20	Program managed by the Office of Pipeline
21	Safety can be used by communities to improve
22	emergency response capabilities. Of course

	Page 161
1	our community assistance and technical
2	services folks are always at your disposal and
3	at the disposal of the public, regulators and
4	other stakeholders. And then our website is
5	always available for gathering more
6	information. That was a quick whirlwind.
7	MR. WIESE: Sam's pretty good.
8	When you tell him to condense it, cut it in
9	half, Sam. I appreciate your coming in to do
10	that. Happy to entertain. I thought we would
11	have maybe about 9 minutes. I'm scheduling us
12	to adjourn no later than 12:15. So according
13	to my Blackberry which I'm not sure we can
14	trust RIM anymore we have about 9 minutes.
15	So I know there's a few people. I
16	don't want to undercut this because I think
17	this is a critical issue. It's something we
18	have been working on a lot. I appreciate
19	adding Lanny and Jerry to the committee I
20	think was a really important step. I don't
21	think there's anybody in this room who would
22	doubt the need for us to do more and work

	Page 162
1	closer with the people who are protecting our
2	communities.
3	We've begun Pipeline Emergencies,
4	how many years ago? Eight, nine years ago,
5	you know, to protect the fire fighters who are
6	protecting our communities. And I think we've
7	made great progress with that, but we need to
8	take it to the next level. And I know with
9	your help, Lanny, and with Jerry's we'll get
10	that done.
11	So with that said and I'm
12	sitting in as chair temporarily. Lula had a
13	call she had to take. So with that I'll turn
14	to Larry.
15	MEMBER DAVIED: Thank you. Larry
16	Davied. Sam, I very much appreciate the
17	presentation. I think it is absolutely right
18	on. And I suspect for all stakeholders here,
19	particularly for the liquid very much aligned
20	with the approach of a united versus
21	historical it's been kind of a singular burden
22	on each stakeholder to kind of get with other

Page 163 1 singular stakeholders in sharing it. So 2 absolutely aliqned. I think the pilot programs are 3 going to -- very hopeful, optimistic. They're 4 5 going to reveal how critical it is and have 6 that message united. You know, fundamental 7 dissemination of information, where the 8 utilities are, what the commodities they 9 contain and how to properly respond. That's 10 a united emphasis of all stakeholders, the goal being to eliminate forever. Never have 11 12 another case of "I didn't know it was there, I didn't know what to do." 13 14 But very much applaud the liquid 15 I suspect all stakeholders doing it industry. in a united fashion versus singular is a 16 17 marked difference. It certainly for the liquid industry is one of our top eight 18 19 leadership priorities. Everybody as we know 20 works hard on never having the incident, but 21 being prepared in the event that one does is paramount to us being successful. 22

	Page 164
1	MR. WIESE: Thanks, Larry. Carl?
2	MEMBER WEIMER: Yes. I know this
3	has been an issue because the industry is
4	required to talk at emergency responders but
5	emergency responders aren't required to listen
б	which seems to be part of the problem with
7	this.
8	And I was really surprised sitting
9	through the NTSB hearing or meeting yesterday
10	how at one point they said, someone asked the
11	question have you found a model that has
12	worked for communicating to emergency
13	responders where they, you know, on a
14	different issue that the emergency responders
15	really adopted and then listened. And NTSB
16	said no, we haven't found a model. So I was
17	wondering with this work group have you looked
18	at other models around the country where some
19	other type of hazardous material or some other
20	issue altogether really has been adopted by
21	emergency responders?
22	MR. HALL: Yes, we have. There's

	Page 165
1	been a great deal of success with other modes
2	of transportation besides pipelines and
3	communicating with emergency responders.
4	TRANSCAER is a good example. I know I breezed
5	through it but that is a voluntary outreach
6	effort that is focused on rail and tanker
7	truck transportation of hazardous materials.
8	The chemical industry also has an
9	excellent model. Granted a lot of the
10	materials there are in fixed facilities. And
11	I think there was a comment from this side of
12	the table earlier this morning that if we were
13	focused on fixed facilities we'd have a very
14	different burden. But because the
15	infrastructure is so dispersed it is a bigger
16	challenge.
17	But there are to answer your
18	question, I think there are some models out
19	there that do make good sense. I'd invite
20	Lanny if that's appropriate to comment on any
21	models that you're aware of.
22	MEMBER ARMSTRONG: One of the key

	Page 166
1	issues that we've been talking about in this
2	working group is expanding some of the
3	consensus standards from NFPA. And the NFPA
4	as well as the 472 is really kind of our
5	guiding document for hazardous materials
6	response. And I think the approach that the
7	emergency response community is starting to
8	develop is pipelines are another mode of
9	transportation for hazardous materials, albeit
10	it's probably the safest transportation mode.
11	The difference is, as has been
12	mentioned many, many times, that it's low-
13	frequency high-consequence. When things get
14	out of that pipeline they tend to react a lot
15	quicker than they do when they get out of a
16	tank truck or a rail car. However, the impact
17	is the same. I mean, you're shutting down
18	transportation routes, you're evacuating the
19	public.
20	One of the things I mean
21	there's kind of a glaring 800-pound gorilla in
22	the room and it's the fact that about 70

	Page 167
1	percent of the emergency responders that
2	you're dealing with in the United States are
3	volunteer. And that's a huge issue. Every
4	volunteer fire department has unique budgetary
5	restraints as well as retention and staffing,
6	and it's a huge, huge issue. I mean, they
7	face their own set of problems.
8	The difficulty in engaging
9	emergency responders is, like you said
10	earlier. I mean, you may engage them. They
11	may not be listening. And I think the route
12	that we're taking with the expansion of 472
13	and the sustainability of what's already in
14	place with OSHA 1910.120 which is the HAZWOPER
15	standard and all of the levels of training
16	that are defined in that standard can be
17	expanded to include pipelines.
18	And I think you'll find that
19	that's much better received in that route than
20	it is if you have a, like in our area. I
21	mentioned this in the response forum in
22	December. We typically have a third party

Page 1681243556466767788999910111213141516161718191011111213141516161718191111111213141515161718191911111112131415151617171819191011111213141515161717181919191111121314151516171718191919101111 </th <th></th> <th></th>		
2training program. And they feed them a steak3or a barbecue dinner and they have booths and4everybody gets a little bag of trinkets.5And everything's hunky-dory and6they go through this training program while7everybody's eating. And then when they finish8and my guys come back I go what did you get9out of that? A steak dinner and a bag full of10trinkets. Did you learn anything? Well no,11I was eating. So those are kind of not real12effective.13And I'm not real sure what the14solution to that is other than if you take it15through the consensus standard route and the16sustainable training that's been done with the17chemical industry for many, many, many years18I think you're going to go down the right19path. And you'll get some engagement from20them.		Page 168
3       or a barbecue dinner and they have booths and         4       everybody gets a little bag of trinkets.         5       And everything's hunky-dory and         6       they go through this training program while         7       everybody's eating. And then when they finish         8       and my guys come back I go what did you get         9       out of that? A steak dinner and a bag full of         10       trinkets. Did you learn anything? Well no,         11       I was eating. So those are kind of not real         12       effective.         13       And I'm not real sure what the         14       solution to that is other than if you take it         15       through the consensus standard route and the         16       sustainable training that's been done with the         17       chemical industry for many, many, many years         18       I think you're going to go down the right         19       path. And you'll get some engagement from         20       them.         21       As well as the incident management	1	service that comes in and provides a pipeline
<ul> <li>everybody gets a little bag of trinkets.</li> <li>And everything's hunky-dory and</li> <li>they go through this training program while</li> <li>everybody's eating. And then when they finish</li> <li>and my guys come back I go what did you get</li> <li>out of that? A steak dinner and a bag full of</li> <li>trinkets. Did you learn anything? Well no,</li> <li>I was eating. So those are kind of not real</li> <li>effective.</li> <li>And I'm not real sure what the</li> <li>solution to that is other than if you take it</li> <li>through the consensus standard route and the</li> <li>sustainable training that's been done with the</li> <li>chemical industry for many, many years</li> <li>I think you're going to go down the right</li> <li>path. And you'll get some engagement from</li> <li>them.</li> </ul>	2	training program. And they feed them a steak
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<ul> <li>everybody's eating. And then when they finish</li> <li>and my guys come back I go what did you get</li> <li>out of that? A steak dinner and a bag full of</li> <li>trinkets. Did you learn anything? Well no,</li> <li>I was eating. So those are kind of not real</li> <li>effective.</li> <li>And I'm not real sure what the</li> <li>solution to that is other than if you take it</li> <li>through the consensus standard route and the</li> <li>sustainable training that's been done with the</li> <li>chemical industry for many, many years</li> <li>I think you're going to go down the right</li> <li>path. And you'll get some engagement from</li> <li>them.</li> </ul>	5	And everything's hunky-dory and
<ul> <li>and my guys come back I go what did you get</li> <li>out of that? A steak dinner and a bag full of</li> <li>trinkets. Did you learn anything? Well no,</li> <li>I was eating. So those are kind of not real</li> <li>effective.</li> <li>And I'm not real sure what the</li> <li>solution to that is other than if you take it</li> <li>through the consensus standard route and the</li> <li>sustainable training that's been done with the</li> <li>chemical industry for many, many many years</li> <li>I think you're going to go down the right</li> <li>path. And you'll get some engagement from</li> <li>them.</li> </ul>	б	they go through this training program while
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15 through the consensus standard route and the sustainable training that's been done with the chemical industry for many, many, many years I think you're going to go down the right path. And you'll get some engagement from them. 20 them. 21 As well as the incident management	13	And I'm not real sure what the
<ul> <li>16 sustainable training that's been done with the</li> <li>17 chemical industry for many, many, many years</li> <li>18 I think you're going to go down the right</li> <li>19 path. And you'll get some engagement from</li> <li>20 them.</li> <li>21 As well as the incident management</li> </ul>	14	solution to that is other than if you take it
<ul> <li>17 chemical industry for many, many, many years</li> <li>18 I think you're going to go down the right</li> <li>19 path. And you'll get some engagement from</li> <li>20 them.</li> <li>21 As well as the incident management</li> </ul>	15	through the consensus standard route and the
I think you're going to go down the right path. And you'll get some engagement from them. 20 them. 21 As well as the incident management	16	sustainable training that's been done with the
<pre>19 path. And you'll get some engagement from 20 them. 21 As well as the incident management</pre>	17	chemical industry for many, many, many years
20 them. 21 As well as the incident management	18	I think you're going to go down the right
21 As well as the incident management	19	path. And you'll get some engagement from
	20	them.
22 system. And I'm not even really sure what the	21	As well as the incident management
	22	system. And I'm not even really sure what the

	Page 169
1	requirements are for the operators as far as
2	NIMS and all those things are. I don't think
3	there are any.
4	MR. WIESE: There's liaison
5	requirements but not in the incident
6	management structure or NIMS to my knowledge.
7	I mean, I know that many of the operators are
8	fully versed but it's not a requirement per
9	se.
10	MEMBER ARMSTRONG: And that's
11	another aspect. I mean, they need to be
12	engaged in the management side of it so that
13	when we respond to these incidents with the
14	operators they fit right into that management
15	system and we unify command. Because
16	obviously the operators are the ones who are
17	going to be dealing with this problem.
18	And I know in our area it's
19	pipeline central, but my fire fighters, we
20	don't touch valves. We don't we're not
21	going to mitigate your problem. We're going
22	to stabilize it, we're going to evacuate the

	Page 170
1	public and we're going to wait for you to get
2	there and tell us what you need. And that's
3	how we're going to respond. So I mean, I
4	think if you take that approach you're going
5	to be way ahead of the game.
6	MEMBER TAHAMTANI: The issue of
7	liaising with the public officials and
8	emergency responders has been obviously part
9	of the code for a long time. But the point
10	that was made that operators are required to
11	reach out but the responders are not required
12	to listen while they're eating their steak.
13	In Virginia we don't give them steaks.
14	(Laughter)
15	MEMBER TAHAMTANI: It's a hot dog.
16	Even then we couldn't get their attention.
17	So, what we did, Chief, was we got together
18	with our operators and one operator agreed to
19	create a web-based training where they would
20	get actually a credit toward their continuing
21	education. That started about 6 months ago.
22	It's been very successful. And pretty soon

	Page 171
1	Mike will make it available to all operators
2	including the city of Richmond.
3	The question here, you said it
4	exactly. Seventy percent of the fire fighters
5	are volunteers. You have to make it very easy
б	for them so that when they are sitting in the
7	firehouse with nothing to do they put the
8	cards away and say let me do this. And as I
9	said, it's only 6 months old but the results
10	have been pretty impressive.
11	MR. WIESE: Okay, with the chair's
12	indulgence I'm going to try to wrap it up and
13	say first of all I think this topic alone we
14	could probably and will keep coming back to
15	and expand on. So as we find models I think,
16	Massoud, we're familiar with that one too. We
17	need to get a little more exposure to these.
18	There's probably no one answer, right? There
19	are a lot of answers.
20	And one of the things I think we
21	learned a long time ago is it wasn't nearly as
22	effective coming from us or from the operator

Page 172 as it was coming from the emergency responders 1 2 to the emergency responders. That's why we brought in Hildebrand and Noll, you know, who 3 are widely known for their work, the quality 4 5 of what they do. And they know. And it's why we're -- Sam is striking these partnerships. 6 7 You might note that our Deputy Administrator 8 is an emergency responder. So I think we 9 believe passionately in the work that we need to do in this area and there's a lot more to 10 So, we'll keep the focus on it. 11 do. Just with that I think -- I'll 12 just give some guidance and turn to the chair 13 14 to close. We're going to go for an hour. Ι apologize for the fact that I don't have a 15 list of all the places but there are lots of 16 places within a one-block radius. 17 There's a restaurant here. Let's do the one hour and be 18 19 back at 1:15 if we can. 20 I simply wanted to CHAIR FORD: 21 say that we just had a MARC Conference in Des 22 Moines, Iowa. I think, Donald, you will agree

	Page 173
1	that Phil Bennett and Tim Butters and a
2	gentleman from the National Transportation
3	Safety Board gave us an excellent and very
4	divergent views on some of our issues with
5	pipeline safety. So I'd like to thank Tim in
6	his absence and Phil Bennett for a fine job
7	that they did.
8	Donald, did you want to close by
9	saying anything?
10	MEMBER STURSMA: No, you've summed
11	it up very well. And we're grateful that you
12	appreciate the work we did on that conference
13	because that was a major undertaking. And
14	it's always glad to know that it turned out
15	well.
16	MR. WIESE: We will adjourn.
17	(Whereupon, the foregoing matter
18	went off the record at 12:18 p.m. and resumed
19	at 1:21 p.m.)
20	MR. WIESE: Good afternoon,
21	everyone. Given the fact that we barely have
22	a quorum here right now we're going to do a

	Page 174
1	little bit of rearranging. It's essential to
2	have a quorum here when we do the vote. It's
3	not essential to have them here to do a
4	presentation.
5	And since Sam is usually good on
6	his feet we've just sort of told him that
7	we're going to move him up in the agenda.
8	Really not the emergency response one though,
9	but the excavation damage one. Talking about
10	something we've talked to many of you about
11	before and that's our rulemaking on excavation
12	damage.
13	I should have said earlier, by the
14	way, I shouldn't let an opportunity go to take
15	a shot at Sam. You know, we fired Sam once
16	before and somehow or another he managed to
17	sneak his way back into the organization.
18	(Laughter)
19	MR. WIESE: I think it actually
20	was that Sam realized, wise man that he is,
21	that it's hard to maintain a quality of life
22	in Washington, D.C. and he did honestly and I

1	
	Page 175
1	give him credit for that move to Richmond.
2	Took a job somewhere else. We decided that we
3	liked Sam too much so we said it's okay, you
4	can work for us from Richmond. So pleased to
5	have Sam back and appreciate your flexibility
6	in covering that topic for us.
7	MR. HALL: Thank you, Jeff. I'm
8	going to talk the agenda item I believe is
9	the damage prevention rulemaking or the Notice
10	of Proposed Rulemaking. And I'm going to talk
11	about that NPRM in the context of our overall
12	damage prevention program.
13	So I'm going to lead up with some
14	general information about our damage
15	prevention program and specifically our 811
16	campaign. It's a relatively new campaign to
17	promote the "Call Before You Dig" number 811.
18	I'll also talk about some efforts
19	to document what's going on at the state
20	level. As you all are probably aware states
21	all have damage prevention laws as Mr. Stursma
22	said this morning, but no two laws are the

Page 1 same. We've done a lot to try to document 2 what those laws say across the country. 3 I'll talk briefly about our state 4 damage prevention grants. Then I'll get interview.	
2 what those laws say across the country. 3 I'll talk briefly about our state	
3 I'll talk briefly about our state	
4 damage prevention grants. Then I'll get into	
	)
5 the enforcement rule and that's really the	
6 bulk of the presentation. And I'll wrap up	
7 with some other miscellaneous damage	
8 prevention efforts and some things that are o	on
9 the horizon.	
10 So, some background on the 811	
11 campaign. As I'm sure you're aware DOT was	
12 instrumental in working with the FCC and	
13 designating 811 as the 3-digit "Call Before	
14 You Dig" national number. You dial 811,	
15 you're automatically routed to your One Call	
16 And of course that's the foundation of	
17 effective damage prevention.	
18 We've also over the years I	
19 believe since 2000 been funding the Common	
20 Ground Alliance to help them promote 811.	
21 They have really been the keeper of the 811	
22 campaign since that time. And from 2010	

	Page 177
1	through the present we've done quite a few
2	things to try to advance 811 including letters
3	to each state Governor every year in promotion
4	of Safe Digging Month and 811 Day or 8-1-1
5	Day, I should say. That's August 11th.
6	We've written letters to state
7	agency chiefs, pipeline safety program
8	managers. We've worked with the national
9	trade associations and put out web messages,
10	blogs, congressional worked to get state
11	congressional resolutions and gubernatorial
12	decrees, those kinds of things, about 811 Day
13	and National Safe Digging Month.
14	We've also done a lot of
15	presenting all over the country at lots of
16	different conferences and we really try to say
17	yes whenever we're invited to speak at a
18	conference because certainly that's a real
19	opportunity to get to the folks who are doing
20	damage prevention every day.
21	Recently Secretary LaHood made a
22	commitment to do a better job of promoting the

	Page 178
1	811 message. And certainly his reasoning and
2	ours as well is that PHMSA is a safety
3	organization and 811 is a critical safety
4	message.
5	The CGA, the 2010 awareness
6	survey, CGA conducts a survey every 2 years to
7	evaluate the awareness of the 811 number. And
8	the results from the 2010 survey really did
9	show that there's room for growth in the 811
10	campaign and that there's room for DOT in
11	particular to contribute.
12	New resources in the form of
13	funding were dedicated to PHMSA from the
14	Secretary's office to help us ramp up the
15	support of 811. And the approach that we've
16	taken is that the campaign must incorporate a
17	strong safety message, be considered a DOT
18	campaign (read: pipeline-centric) but also
19	complement the Common Ground Alliance campaign
20	and use appropriate CGA materials. They've
21	done a lot of work in this and we do not need
22	to reinvent the wheel, but this campaign is

	Page 179
1	really intended to be a more DOT-centric
2	campaign.
3	What we've done so far is produce
4	a public service announcement. It's in the
5	form of a video. It's called "Avoid a "Grimm"
б	Situation: Call Before You Dig." It's a bit
7	of a pun. The theme is a fairy tale, it's
8	Snow White and the seven dwarves. The seven
9	dwarves are doing some digging work. Avoid a
10	Grimm situation, call before you dig. You can
11	view the PSA at that web address. That's one
12	of the shortened web addresses from YouTube
13	that they now produce, TinyURL type of thing.
14	We've also to announce the
15	public service announcement we hosted a media
16	event and did some other work to promote the
17	public service announcement like a social
18	media campaign. We posted the video to
19	YouTube.
20	Internally we've been working with
21	our own employees as I know many pipeline
22	companies have and certainly state-level

	Page 180
1	agencies have to commit to safe digging. The
2	811 Promise is a Common Ground Alliance
3	campaign. We got quite a few people within
4	PHMSA to commit to calling 811 formally
5	through this 811 Promise campaign.
6	We've also posted monthly messages
7	on our websites. We've had posters all over
8	the DOT building. There are lots of people
9	who work at DOT. We've had the Secretary post
10	some blogs on his blog The FastLane.
11	And finally, we're looking into
12	partnering with some non-conventional
13	organizations to help promote the 811 message.
14	Emergency responders certainly all resonate
15	very well with the 811 message because it's a
16	prevention. You know, the best way to avoid
17	having to respond is to avoid the incident
18	altogether.
19	We've also looked at partnering
20	with the Future Farmers of America. They're
21	diggers, they're excavators and it's a great
22	way to get messages to young people.

	Page 181
1	I'm going to skip now away from
2	the 811 campaign and into our efforts to look
3	at state laws and regulations. The first
4	effort we've taken, it's not an effort to look
5	at state laws and regulations. It's an effort
6	to look at state laws and regulations. It's
7	an effort to look at how states have
8	implemented the nine elements of effective
9	damage prevention programs.
10	And if you're not familiar with
11	those nine elements, I'm sure that you all
12	are, they were written into the they came
13	out of the DIMP study and they were written
14	into the PIPES Act of 2006. They address
15	things like employee training, partnership and
16	public education using data, using technology,
17	those types of things.
18	And what we've done is used sort
19	of a forum to go out and assess how well the
20	states are implementing those nine elements.
21	It's a very it's a relatively subjective
22	evaluation and it relies heavily on input from

Page 182 state officials, both within the One Call and 1 2 in the pipeline safety regulatory agency. We've also tried to take a look at all the 3 state laws. And we've tried to develop a one-4 5 stop shop for information about state damage prevention laws. 6 7 Quickly, here's some -- just a 8 taste of the results from the characterization 9 tool. We produced this information as maps so 10 that you can see geographically these results as opposed to just this sort of dot idea. But 11 12 as you can see the results are very Consumer 13 Reports-like. The green dot means the program 14 element is implemented. So element one for Alabama is implemented. A yellow dot means 15 16 the element is partially implemented, 17 marginally effective. So you can see that for 18 Alabama element four is partially implemented. 19 If it's red it's not implemented and a circle 20 with a cross means that no information was 21 available. The P's mean it's pending and 22 we're looking for more information. I wish

	Page 183
1	that didn't look like a crosshair. It would
2	be better if it was an X.
3	(Laughter)
4	MR. HALL: I just realized that.
5	We'll take care of that.
6	The other thing that we've done
7	that I mentioned is trying to take a look at
8	all of the state damage prevention laws and
9	summarize them in sort of a one-stop shop.
10	This is a mapping tool or a mapping website
11	that we developed. It's very simple to use.
12	And I presented this I think about a year ago
13	to this group.
14	On the left you have provisions of
15	the state laws. I know it's very difficult to
16	read but for example the top one says
17	"Excavator notice to the One Call is required,
18	yes or no?" "White lining is required, yes or
19	no?" As you click through each of these
20	provisions, assuming it's a yes-or-no question
21	the map changes. So as you can see the blue
22	states here are yeses, the more gray states

Page 1 are no. And I've clicked here on white lining 2 required so Arkansas requires white lining, 3 Illinois, Minnesota. Other states do not. 4 On the right side you can click 5 through each of the state damage prevention 6 laws. And we've tried to parse out those laws 7 in some digestible format. 8 We keep this up to date. We	e 184 9
2 required so Arkansas requires white lining, 3 Illinois, Minnesota. Other states do not. 4 On the right side you can click 5 through each of the state damage prevention 6 laws. And we've tried to parse out those laws 7 in some digestible format.	3
3 Illinois, Minnesota. Other states do not. 4 On the right side you can click 5 through each of the state damage prevention 6 laws. And we've tried to parse out those laws 7 in some digestible format.	
<ul> <li>On the right side you can click</li> <li>through each of the state damage prevention</li> <li>laws. And we've tried to parse out those laws</li> <li>in some digestible format.</li> </ul>	
5 through each of the state damage prevention 6 laws. And we've tried to parse out those laws 7 in some digestible format.	
<ul> <li>6 laws. And we've tried to parse out those laws</li> <li>7 in some digestible format.</li> </ul>	
7 in some digestible format.	
	3
8 We keep this up to date. We	
9 update it probably once every 6 weeks or so	
10 and certainly periodically as we get notice	
11 from our state stakeholders and others that	
12 changes are being made. We update the law	
13 even if the law is implemented. You know, in	
14 Washington for example they just recently	
15 passed a law and we had the changes updated	
16 before I think the law went into effect.	
17 However, that being said there's	
18 no substitute for understanding the law in	
19 each state and this really isn't meant to be	
20 a substitute for going to that state's law and	ł
21 understanding how that state functions. It's	
22 really just meant to be a one-stop shop to	

	Page 185
1	help people understand that there is quite a
2	diverse landscape when it comes to damage
3	prevention laws and regulations.
4	Okay, next topic. I'm jumping
5	around. The next topic is state damage
6	prevention grants. I just have one slide on
7	this.
8	Since 2008 we've awarded over \$6
9	million to 30 states under the state damage
10	prevention grant program. And the grants are
11	available to state authorities that are
12	designated by the Governor as eligible
13	recipients. That almost always means that
14	it's awarded to the pipeline safety regulatory
15	agency or to the One Call.
16	The intent of the grants is to
17	help states align with the nine elements of
18	effective damage prevention programs which I
19	just mentioned. So some of the results that
20	you saw from that characterization tool have
21	been influenced by the money that states have
22	used to improve their implementation of those

Page 186 1 nine elements. 2 They are competitive grants. We only have \$1.5 million annually to award and 3 the maximum award is \$100,000. So if you do 4 5 the math you've got 15 awards if every state 6 gets \$100,000. So states do compete for this 7 money. 8 And the 2012 awards are pending. 9 We should have those announced shortly. 10 Okay, so I've kind of just touched on some of the things that we are doing, some 11 12 of the new fresher things to come out of the 13 damage prevention world from PHMSA. Now I'm 14 going to jump into the Notice of Proposed 15 Rulemaking that was listed as the subject on 16 the agenda today. 17 The title of the Notice of 18 Proposed Rulemaking is "Pipeline Damage 19 Prevention Program." The docket number is 20 listed here, PHMSA-2009-0192. You plug that 21 into regulations.gov and you can actually read 22 the entire proposal.

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1	We've also developed a video. I
2	made a presentation on a video, it was
3	recorded and we posted that video online.
4	It's about 20 minutes and it provides an
5	overview of the regulation or the proposed
6	regulation. And I'd encourage you to go check
7	that out. It'll give you a much more thorough
8	review if you haven't already read the NPRM.
9	The comment period on the NPRM
10	just closed Monday. So we I've read I
11	think two or three of the submitted comments.
12	They were relatively extensive and there seems
13	to be a lot of good feedback on the proposal.
14	We'll be digesting all of that over the next
15	several weeks, months, and developing a final
16	rule. We hope the final rule will be
17	available at the end of 2013 but that's got to
18	be a question mark at this point. You know,
19	it's we're not entirely in control of the
20	time line there.
21	A little background on the
22	proposal. The Pipeline Inspection Protection
	Neel P. Cross & Co. Inc.

Page 188 Enforcement and Safety Act, PIPES Act of 2006 1 2 really focused a lot on damage prevention and it gave PHMSA new authority to enforce against 3 4 excavators who damage pipelines in states with 5 inadequate damage prevention enforcement 6 programs. 7 The enforcement authority is 8 limited. We've always had authority over 9 pipeline operators obviously. This is a new 10 authority over excavators but it only applies to excavators who damage pipelines, not other 11 12 infrastructure, and it only applies in states that we've deemed to have inadequate 13 14 enforcement programs. 15 The law said that in order for us 16 to actually implement this and to use our limited enforcement authority we had to go 17 18 through a rulemaking process to determine how 19 we were going to evaluate states' enforcement 20 programs, the process we would use to make 21 those evaluations, the adjudication process we 22 would use for violators, for excavators who

	Page 189
1	violate the regulation, and then of course
2	what it is that we are going to enforce at the
3	federal level.
4	We published an Advanced Notice of
5	Proposed Rulemaking in October and it's the
6	same docket ID on regulations.gov. You can
7	read it there, October 2009. So we had quite
8	awhile to we got lots and lots of comments
9	on that and we went through all those and
10	developed a fairly I think comprehensive
11	response to a lot of those comments.
12	The intent of the NPRM is really
13	that every state we're trying to set the
14	bar essentially. Every state has its own
15	excavation damage prevention law but no two
16	are identical. Some states don't adequately
17	enforce their damage prevention laws and we do
18	know that effective enforcement does reduce
19	excavation damage rates. And of course
20	excavation damage is a leading cause of
21	pipeline incidents that hurt people, kill
22	people and damage property.

	Page 190
1	So the proposed rule is really
2	intended to reduce excavation damage to
3	pipelines, encourage states to adopt
4	effective, balanced damage prevention law
5	enforcement programs and if they don't,
6	provide backstop federal enforcement authority
7	in states that lack adequate enforcement.
8	And specifically, I just mention
9	these. We need to establish the criteria and
10	procedures for determining the adequately of
11	state enforcement programs. Of course we have
12	to do this before we can use our new
13	authority.
14	We have to establish the
15	administrative process for making adequately
16	determinations. How are we going to go out
17	and do this? Will we do site visits, those
18	kinds of things?
19	We have to establish the federal
20	requirements that PHMSA will enforce in states
21	with inadequate programs. We don't enforce
22	state law. What will we in fact then enforce

	Page 191
1	if a state does have an inadequate enforcement
2	program? And then finally, once an excavator
3	is cited what does the due process look like?
4	I've got some truncated criteria
5	here for what we've used, the criteria that we
6	propose to use to assess a state's enforcement
7	program. This is not the exact language from
8	the NPRM, it just gives you a taste of what's
9	in there.
10	The first is does the state have
11	enforcement authority with civil penalties.
12	Do you have authority to enforce? And the
13	second is do you have a designated agency or
14	other body as the responsible enforcement
15	authority. Do you have the authority and are
16	you do you have somebody that can use it?
17	The third is is the state using its
18	enforcement authority and making that
19	enforcement information available to the
20	public.
21	The fourth is does the state have
22	a reliable mechanism for learning about

	Page 192
1	excavation damage. If you're enforcing, how
2	do you know what to enforce? Is there a
3	reporting mechanism? Is there a complaint-
4	based complaint-driven reporting mechanism?
5	What is it?
6	Does the state the fifth is
7	does the state use damage investigation
8	practices that are adequate to determine the
9	at-fault party. In other words, is the
10	enforcement fair and balanced? Are you
11	assessing penalties against the right the
12	actual at-fault party or are you targeting a
13	particular stakeholder group like excavators?
14	The sixth is does the state's
15	damage prevention law require, then there are
16	three parts to this. This is pulled right out
17	of the PIPES Act. Excavators have to call the
18	One Call before they dig. They may not
19	excavate in disregard of the marked locations
20	of pipelines. And an excavator who causes
21	damage to a pipeline must report the damage to
22	the owner or operator of the pipeline and must

	Page 193
1	call 911 or another emergency telephone number
2	if there's a release of a product from the
3	pipeline.
4	And then finally the seventh one
5	is does the state limit exemptions for
6	excavators from its excavation damage
7	prevention law. As it's proposed we do not
8	intend to declare a state inadequate if it
9	does have exemptions in its law. We want to
10	see written justifications for the exemption,
11	and in many cases states have data that can
12	substantiate the exemption and show that that
13	exemption is not problematic in a state.
14	The colors on this slide don't
15	look great, but this is a quick map that shows
16	who the enforcement agency is in each state in
17	the U.S. And I know that the legend is
18	difficult to read. What I want to draw your
19	attention to is that there are nine states in
20	red that do not have enforcement authority at
21	all on the books.
22	Another thing that we've proposed,

	Page 194
1	and of course I'm just highlighting some of
2	the things that are proposed in this rule. We
3	also propose the process that we'll use to
4	evaluate state programs. I won't cover this
5	here but I did mention that we had to define
6	the federal requirements for excavators.
7	Again, we don't enforce state laws so what is
8	it that we will require of excavators or what
9	is it that we will expect of excavators in
10	states that we've deemed to have inadequate
11	enforcement programs?
12	Again, this is pulled directly
13	from the PIPES Act. Before starting a dig
14	excavators have to call the One Call. If the
15	pipelines exist in the area they've got to
16	wait for the operators to come and mark.
17	They've got to excavate with proper regard for
18	the marked location of the pipelines and dig
19	with care essentially. And they've got to
20	make additional use of the One Call as
21	necessary if marks are obliterated. If for
22	some other reason they want to move outside of

	Page 195
1	the original excavation zone they need to call
2	811 again to make sure that facilities are
3	marked properly.
4	If a pipeline is damaged in any
5	way by excavation activity excavators have to
6	report the damage to the pipeline operator
7	whether or not a leak occurs. So if there's
8	a scratch to the coating, if there's a dent,
9	any kind of damage at all to a pipeline that
10	should be reported. And if the damage causes
11	a release from the pipeline call 911.
12	There is an exemption in the
13	proposal and that is for homeowners who are
14	using hand tools on their own property. And
15	I understand from some of the comments that
16	that's very contentious and that's
17	understandable.
18	I also want to mention before I
19	move onto the last slide, we recognize that
20	this authority is over excavators. But we do
21	recognize that there are other parties to
22	preventing excavation damage. It's a

Page 196 1 responsibility of the pipeline operator, it's 2 a responsibility of the One Call system. It's 3 a shared responsibility. Our current regulations do allow 4 5 us to pursue or enforce against pipeline operators who violate our damage prevention 6 7 regulations. We've done that in the past and 8 we encourage states to also, to enforce 9 against the appropriate party if -- the at-10 fault party in an excavation damage. This regulation as it's proposed and the authority 11 12 that was provided to us by Congress is focused That covers the excavation 13 on excavators. 14 damage proposal. 15 Some other damage prevention 16 efforts. We are mining and trying to use our existing incident leak and damage data as best 17 18 There are some creative ways that we can. 19 we've thought up that we might be able to look 20 at data trends although it's imperfect data. 21 And if you're familiar with damage prevention 22 data in general you know that there is no

	Page 197
1	perfect set of data. There are lots of
2	sources of data. None are perfect.
3	We're working to reach out to
4	emergency responders to help promote the 811
5	message. Again I think that's an easy win and
6	it's something that's in both of our best
7	interests as emergency responders and as a
8	safety agency.
9	We've conducted over the past
10	several years some meetings with all of the
11	trade associations, pipeline trades,
12	excavation trades, the locator trades to stay
13	coordinated, to talk about what's going on, to
14	understand where we can best apply our
15	resources and promote change and change in
16	behavior.
17	We've made lots of presentations
18	at events. We've participated in stakeholder
19	meetings as best we can. I said earlier we
20	write letters. And we hope that we serve as
21	a resource to the states.
22	The last few bullets here deal

	Page 198
1	with the most recent reauthorization bill.
2	And in particular the bill calls for an
3	exemption study, a study of how exemptions
4	affect damage prevention. We are noodling the
5	how to approach that study and it is
6	it's daunting. It's going to be a real
7	challenge I think to produce a study,
8	especially in such a short period of time that
9	utilizes the best available data and produces
10	results that are dependable and reliable.
11	The reauthorization bill also
12	eliminates grant funding, specific grant
13	funding, not all grant funding. But I think
14	it's state damage prevention grant funding and
15	One Call grant funding for states that have
16	exemptions for state and local government
17	agencies. This is I think going to be a real
18	challenge for many states but it's been
19	certainly a priority of Congress to eliminate
20	state and local government exemptions from
21	damage prevention laws.
22	That concludes my presentation.

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1	CHAIR FORD: Thank you, Sam.
2	Before we go to questions Jeff wanted to make
3	a statement.
4	MR. WIESE: First of all, I
5	appreciate your flexibility here. I asked Sam
6	to go ahead because we needed to get a quorum
7	in here to have the vote on the miscellaneous
8	rule. But I also asked Sam to come back and
9	talk to you about this subject because of
10	uncertainty in the regulatory process.
11	Between now honestly and next year
12	what we can get done is unclear. There are a
13	lot of things going into the regulatory
14	pipeline so to speak, you know, and the speed
15	at which they move is unpredictable. Some
16	things we can move and some you can't. So I
17	can't predict it.
18	I know that you guys have heard
19	this before, much of it before. Sam's done
20	great work on this. Sam and the whole group
21	over in program development there, and I
22	appreciate their leadership on this issue.

Page 200 1 This is one if we could pop it out 2 and depending on how you view it, if we need to we might be able to go to a phone vote just 3 4 to get it done, you know. I think this is 5 crucial work that addresses one of the higher risks in pipeline safety and the ability to 6 7 time everything is just loose. 8 So we won't push it. If you feel 9 like you really need to come to the table to 10 talk about it we'll do in person. You know, I try to do in-person meetings when we have 11 12 votes and can't always do that. But this is really important I think to all of us who want 13 14 to move it. To the extent that there's, you 15 know, not a lot of controversy at the table we 16 might be able off a phone vote and accelerate 17 So just a little background info for you. it. 18 Thank you. 19 Thank you, Jeff. CHAIR FORD: We 20 will move now back to agenda item 6. Oh, I'm 21 sorry. Don, I'm sorry. Don? 22 MEMBER STURSMA: Don Stursma. And

	Page 201
1	you really didn't think I was going to let
2	this one go past without commenting, did you?
3	(Laughter)
4	MEMBER STURSMA: I know it's new
5	and both Iowa and NAPSR have filed some pretty
б	extensive comments in this docket, but I do
7	want to make just a few points.
8	Number one is I do think that the
9	proposed rulemaking goes far beyond what was
10	mandated by Congress, getting into areas that
11	have nothing to do with enforcement and
12	therefore I don't believe have any part of
13	this rulemaking, or at least not a rulemaking
14	that's justified by what was contained in the
15	federal law.
16	It's already been mentioned the
17	exemption for property owners directly
18	conflicts with major state and national
19	efforts because we do want those people to
20	call. If PHMSA has made some sort of decision
21	that it's not going to bring the full weight
22	of the federal government to prosecute a

	Page 202
1	homeowner if they dig that's fine, but you
2	know, we shouldn't have a rule that's saying
3	no matter what your state law is all of a
4	sudden they're exempt.
5	Similarly there's no exemption
6	if we're going to list exemptions we need to
7	talk about farming. I think every state that
8	has a damage prevention law has either an
9	explicit or implicit exemption or at least
10	limitation on when normal farming operations
11	have to call. And if anybody in this room
12	relishes the thought of having to go out and
13	mark all the pipelines in the country every
14	spring when the farmers hit the field then
15	maybe you'll support that rule, I don't know.
16	Of course the part about the
17	rather extremely onerous proposed penalty
18	against state grants for states that don't
19	have what's considered an adequate enforcement
20	process. Again, that is not covered by the
21	mandate, plus it is absolutely excessive. A
22	state can do just about anything else wrong

	Page 203
1	and not be penalized anywhere near that level.
2	If PHMSA wants to pursue that
3	route I know the rulemaking says that there's
4	no public meeting or anything proposed on this
5	rule. I think that item alone if it stands
6	the way it is would warrant a public meeting
7	to look at the potential impact of that.
8	And of course when I saw a draft
9	cost-benefit ratio of 19 to 1 of course that's
10	like waving a flag in front of me. So I waded
11	into the benefit-cost analysis and found all
12	kinds of things to comment on which are in the
13	state comments. I don't know if I managed to
14	I didn't try and recalculate the cost-
15	benefit ratio and I'm not sure if I took it to
16	or below zero, but I'm quite I think it's
17	quite clear that the one that's in there is
18	horribly inflated.
19	But I guess to cap off is that
20	this rulemaking is strictly for whether a
21	state is enforcing its damage prevention law.
22	I really don't want federal criteria out there

	Page 204
1	on when you have to call One Call, how you
2	have to dig that conflict with the state laws
3	already on the books. I just don't see how
4	that's going to work if state law says one
5	thing and then PHMSA come along and says no,
6	you need to do something else.
7	The proposed rules say that you're
8	supposed to excuse me, the law says you're
9	supposed to excavators are supposed to use
10	the state system. I submit that when it says
11	"system" it means more than the facilities for
12	answering pre-excavation calls. It
13	incorporates the broader scope of this is how
14	a state handles it.
15	And I think you start adopting
16	something totally new and different from the
17	established state process, I think it's going
18	to cause a lot of practical problems in the
19	field with personnel not being able to or
20	not knowing that there's two sets of criteria
21	out there, which one do they follow.
22	And that's probably enough. I've

Page 205 1 probably made my feelings known. 2 CHAIR FORD: Jeff, do you? MR. WIESE: Just out of curiosity 3 4 though, Don, and I appreciate that. Don's 5 been involved in this for a long time. We've talked about many of these issues. And not 6 7 saying we necessarily always disagree on some 8 of these things, but I would ask you are the 9 comments that you're relaying now, are those 10 like Iowa and yours, or are they NAPSR 11 comments? 12 MEMBER STURSMA: They are primarily my comments, but some of those same 13 14 remarks are reflected in the NAPSR comments. 15 CHAIR FORD: Rick? 16 MEMBER KUPREWICZ: I just wanted to make a comment on Sam's discussion about 17 the different laws in the different states. 18 19 CGA has created a new committee called the 20 Advisory Committee to work in conjunction with 21 PHMSA to identify some of the CGA best 22 practices that could -- as new states are

	Page 206
1	coming in and revising their damage prevention
2	laws, that this group would be there as a
3	resource to help identify what are the key
4	best practices that have already been voted on
5	by consensus of multiple stakeholders and to
6	initiate those within their own state laws.
7	MR. GALE: Thank you, Ms. Ford.
8	Just to add just a quick comment to what Jeff
9	said regarding the rulemaking process.
10	To give you an example on this
11	rule, we submitted that rule, because it was
12	a significant action it had to go to Office of
13	Management and Budget which then means it has
14	to go to the Office of the Secretary. It
15	probably took us almost 9 months to get
16	through those two steps to get that rule out.
17	So though we could possibly, you
18	know, do a phone vote on this or some kind of
19	committee meeting late fall, early winter on
20	this, it would still after we finish the
21	final rule it still will take several months
22	to get that rule through the process and

	Page 207
1	actually get it out. So that's why when you
2	saw Sam's comment up there about it being
3	published late in 2013 that's where some of
4	those time frames are coming from.
5	I'd also like to take a quick
6	second to thank Ms. Cheryl Whetsel for putting
7	this helping us put this committee
8	together, or this meeting together. Ms.
9	Whetsel takes a lot of pride in putting these
10	meetings together and I think it shows. I'd
11	also like to take a second and thank a lot of
12	the other members of my staff who try to help
13	Ms. Whetsel to pull this meeting off while
14	still doing all their other tasks that they
15	have to do on a regular basis. So thank you,
16	Cheryl.
17	I'd also like to thank Rick
18	Kuprewicz for mentioning the issue of
19	priorities because a lot of the additional
20	rulemaking actions that are
21	MR. WIESE: Strike that comment.
22	(Laughter)

	Page 208
1	MR. GALE: you know, are
2	falling directly into our office. Not only
3	are we responsible for managing rulemakings
4	but we also have to manage this advisory
5	committee. We get involved in special
6	permits, written interpretations, et cetera.
7	So priorities is definitely something we have
8	to consider on a regular basis, especially
9	with all these new NTSB recommendations and
10	all the new congressional mandates that are on
11	our plate.
12	When I gave this presentation last
13	time to you guys we were probably talking
14	about five to six rules. We are now managing
15	close to 20 different rulemakings at this
16	time, especially with the new recommendations
17	we just got the other day. So we haven't
18	gotten any new resources but we're going to do
19	our best, I can guarantee you that. Our
20	priorities are definitely paramount in our
21	organization.
22	The first rule to mention is one

	Page 209
1	of the priorities of not only our office but
2	of Ms. Quarterman herself, and that is our
3	rulemaking, taking a look at the hazardous
4	liquid pipelines. The ANPRM, just the kind of
5	nuts and bolts on this rule, was published
6	back in October. Comment period closed a few
7	months later in January and we're in the
8	process of drafting that rule as Ms.
9	Quarterman mentioned.
10	The ANPRM dealt with a wide
11	variety of items. This is a very significant
12	rulemaking action for our office and we've
13	dedicated a lot of resources to it because of
14	the breadth of the different issues that are
15	involved.
16	We're looking at the scope of the
17	regulations, specifically some of the
18	exceptions that are in there such as gravity
19	lines and the like. The criteria for
20	designating a high-consequence area and should
21	we expand it. Should we change it. Should we
22	revise it.

	Page 210
1	Looking at leak detection and
2	EFRDs and adding those. Obviously those are
3	part of the recent workshops, they're part of
4	the recent congressional the Pipeline
5	Safety Act of 2012 as Jeff mentioned. And the
6	same is with valve spacing. We're trying to
7	juggle, you know, those two different mandates
8	at this time and the studies that we have to
9	do as well as continue to move the rule.
10	We're looking at developing repair
11	criteria in non-HCA areas as well as stress
12	corrosion cracking. As Ms. Quarterman said we
13	are currently drafting that rule and we're
14	moving forward on that rule. And very likely
15	you could see a proposal hit the street by the
16	end of this year related to these issues.
17	The other big significant
18	"significant" doesn't do it justice for these
19	two rules, rulemaking that we're dealing with
20	is the kind of the sister rule to the
21	liquid rule which is the gas transmission
22	rulemaking. Again, throwing on the table lots

	Page 211
1	of different aspects of the regulations
2	related to gas transmission regulations.
3	The nuts and bolts on it again is
4	the ANPRM was published back in August. The
5	comment period just recently closed. And
6	we've been meeting on it on a regular basis
7	now to try to identify what different topics
8	should we propose. Because not only do we
9	want to, you know, address these important
10	topics, we need to be able to get it done.
11	Right now the rulemaking is very broad, it
12	covers lots of different topics. A lot of
13	unassociated topics for example. We also have
14	some new mandates that we have to also
15	address.
16	We've also related to the MAOP
17	verification requirement and the recent AB
18	we've published some revisions to the gas
19	transmission rule where we're going to collect
20	data related to the grandfather exception and
21	some other of the proposals that we've
22	mentioned in that ANPRM. So it's possible

	Page 212
1	that we could split this rule up into
2	different segments and address some of these
3	things in a future rulemaking action. But as
4	you can see here it's major topics, definition
5	of an HCA, developing repair criteria in non-
6	HCA areas. Assessment methods, corrosion
7	control. The issue of the grandfather
8	exception. Gas gathering lines and valves.
9	Again, juggling all the different
10	congressional mandates and restrictions we
11	have on our plate in addition to the different
12	studies that we have to complete in order to
13	get some of these rulemakings out.
14	So right now I think we received
15	roughly 100 comments on the rule and we're in
16	the middle of trying to identify what we're
17	going to propose. I don't think we're close
18	to even guesstimating when a notice could hit
19	the street on this rule but it's definitely
20	one of the top priorities in our office right
21	now.
22	Excavation damage rule as Sam just

	Page 213
1	covered. The only thing I would mention, I
2	guess in a way Jeff did cover, you know, when
3	could we possibly have a TAC vote. It could
4	be either phone vote as Jeff mentioned or
5	another get-together. It most likely would be
6	in the next 4 to 5 months.
7	For us to pull off one of these
8	meetings we're usually planning if it's an in-
9	person meeting at least 4 months out in order
10	to get the space and to coordinate everything.
11	So one of the restrictions we could have in
12	the need to do the phone vote in order to move
13	the rule quicker is the time associated with
14	pulling one of these meetings off.
15	So I'm just going to kind of skip
16	these since Sam stole my thunder here.
17	Actually, real quick Sam, you've got to tell
18	me how you got down to Richmond one day and be
19	able to report to these.
20	With the miscellaneous rule which
21	is the rule we're going to cover. We're not
22	going to get into the details of this rule,

	Page 214
1	but basically this is the rule we're going to
2	hopefully have a vote on in the next 30
3	minutes or so.
4	EFVs is another rule that is a
5	priority of our office. We published an ANPRM
6	which is looking at expanding EFVs beyond the
7	single-family residences. We're looking at
8	the multifamily dwellings, the commercial
9	buildings, public buildings, industrial
10	facilities.
11	And in addition in order to move
12	this rule forward and cost-benefit we're
13	developing a survey to gather additional data
14	to help us to make a to help us drive our
15	decision-making as to the cost-benefits of
16	some of these issues.
17	I think we're also doing a pilot
18	of the survey. We understand some of the
19	pilot we're having some issues with it, but
20	that's the purpose of a pilot is to kind of
21	correct some of those deficiencies and to
22	improve our survey so we can get the data we

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1	need and also make sure that the operators
2	themselves can actually fill out and give us
3	the information we're requesting.
4	Tomorrow though this will be
5	further discussed. Mike Israni will be giving
6	a presentation in the GPAC meeting, or the Gas
7	Pipeline Advisory Committee meeting and get
8	into further detail as to the proposal and to
9	the census itself.
10	Another rule we've been working on
11	is a standards update rule. This is a fairly
12	a rulemaking that we do on a regular basis
13	looking to incorporate the more recent
14	versions of the standards that we've
15	incorporated into our regulations.
16	We're looking at about 30
17	different standards to update, but we have a
18	little bit of a problem right now. And that
19	is called Section 24 of the new Pipeline
20	Safety Act which mandates that any standard
21	that we adopt be publicly available for free
22	of charge on the internet. There is a public

	Page 216
1	meeting to discuss this topic on Friday and
2	it's going to severely hamper our ability to
3	adopt such rules. This rulemaking was
4	something we would do, you know, pretty
5	standard pro forma process and now it's going
б	to be a significant rulemaking action at OMB
7	in addition to trying to address the issue of
8	how are we going to make these standards
9	available, how are we going to address the
10	issue of the cost and the like.
11	Some of the standards are already
12	available. Many of the NFPA standards are
13	available. The API standards are available.
14	But if this requirement stays in place it's
15	going to make it very difficult for us to
16	update to the newer standards.
17	Another rulemaking we're doing is
18	related to what's called Part 190 or our
19	enforcement procedures. We're doing a lot of
20	editorial changes, a lot of amendments to it
21	just to make it current with some of the
22	requirements in the new Pipeline Safety Act

i	
	Page 217
1	related to civil penalties and enforcement and
2	just administrative process. Kind of a
3	cleanup of Part 190. We don't have a time
4	frame of when we think we'll get a final rule
5	out, but we're hoping to get a notice out, you
6	know, in relatively short order.
7	We've recently gotten a
8	designation from OMB that this is a non-
9	significant action so that can hopefully speed
10	up our process for getting it out. But it's
11	definitely a rulemaking that it's something
12	we're trying to complete or at least get the
13	notice out this year. Sir?
14	MR. WIESE: I think it's important
15	to make a note on that last one just for the
16	committee's benefit if you're not familiar
17	with this fact. We had we never really had
18	enforcement for oil spill planned in our OPA
19	authority. It resided within the Coast Guard.
20	And theoretically that was okay when the Coast
21	Guard was within DOT but as a practical matter
22	we couldn't get them, you know, it was small

	Page 218
1	change for them so we could never get them to
2	pursue it. When they left DOT we lost
3	altogether the ability to enforce.
4	At our request the Congress gave
5	us back that enforcement authority so this
6	rulemaking amongst other things will return
7	authority to us and let us exercise that. The
8	rest of it is fundamentally fairly
9	administrative.
10	MR. GALE: Another rule we're just
11	right now temporarily calling Miscellaneous
12	II, this is kind of a way for us to kind of
13	just keep track of a lot of the different
14	mandates that came from the recent Pipeline
15	Safety Act. And they may or may not end up
16	being in this rule, but this is a way of just
17	informing you guys of what are some of the
18	actions we have to consider.
19	There is a change or requirement
20	in reauthorization related to incident
21	reporting and I will quickly incident
22	reports have to be submitted which is now, I

	Page 219
1	think it's within one hour of the incident.
2	Through the congressional mandate. An issue
3	on cost recovery, on design reviews. The
4	issue of exceeding of MAOP, of adding biofuels
5	to the definition of hazardous liquid, of
б	regulating certain types of carbon dioxides.
7	We're looking at also developing a
8	renewal process for our special permits. In
9	the last few years we've been adding
10	expiration dates to our special permits. And
11	right now if we don't develop a renewal
12	process those special permits that terminate,
13	they'll have to reapply and just like a brand
14	new special permit. And we think it would be
15	best to at least come up with some type of
16	renewal process that can expedite currently
17	authorized special permit applications
18	authorizations.
19	We're also looking at our mapping
20	requirements. As you all are aware, currently
21	the mapping requirements are mandated in our
22	law but are not currently in the regulations.

	Page 220
1	So one of the things the miscellaneous rule is
2	going to do is actually bring in concurrently
3	with what's required today the mapping
4	requirements into the pipeline safety regs.
5	We are also now looking at making
6	changes to those requirements in this separate
7	regulatory action. We're looking at improving
8	the data accuracy which is currently at 500
9	feet. Then we're also looking at improving
10	the different attributes that we collect
11	today. We're looking at adding different
12	attributes related to diameter, pump and
13	compressor station locations, the MAOP or MOP
14	of the line, the pipe grade, operating SMYS,
15	piggability, et cetera. So hopefully this is,
16	again, this is one of the rules for our office
17	which is definitely a priority. This is a
18	rule that has tie-ins to many different parts
19	of our program so it's important that we get
20	this through. But it's just one of many
21	different priorities that we have currently.
22	MR. GALE: Another rule that came

	Page 221
1	about
2	MEMBER GARDNER: Can I jump in?
3	MR. GALE: Yes, sir.
4	MEMBER GARDNER: Wayne Gardner
5	from Pennsylvania. On your pump compressor
б	locations matter, are you aware that FERC has
7	initiated a gas and electricity harmonization
8	looking at that matter as well? Because for
9	one thing it's a critical infrastructure and
10	in the event of electric outage they didn't
11	want to have compressors being shut off as
12	well further complicating the matter.
13	MR. GALE: What I'll do is I'll
14	take that information back to our mapping
15	folks and make sure they're aware of that as
16	they progress forward with that rulemaking.
17	MEMBER GARDNER: Good.
18	MR. GALE: Thank you, sir. Yes,
19	Jeff.
20	MEMBER WRIGHT: We're in the very
21	early stages. There's no rulemakings at FERC.
22	There's no even advanced rulemakings. We just

1	
	Page 222
1	announced that we're going to have conferences
2	around the country starting in August. So
3	it's at a very, very early stage.
4	MR. GALE: Thank you. Another
5	rule we're looking at is the issue of NFPA 58
6	and 59. As you all recall in a prior vote or
7	rulemaking we were looking at the issue of the
8	primacy between NFPA 58 and Part 192 where
9	currently NFPA 58 has primacy over Part 192.
10	And we proposed to eliminate that primacy
11	issue and revert back to 192.
12	The committee recommended that we
13	not adopt that proposal and we did not. And
14	what we've been doing over the last couple of
15	years thanks in most part to Mr. Israni here
16	is comparing the different requirements of
17	Part 192 and NFPA 58 and 59 and looking at
18	those differences so that we can come up with
19	a rulemaking to clearly identify for operators
20	those requirements of Part 192 they have to
21	meet that are not in directly related to or
22	mentioned in NFPA 58.

	Page 223
1	So we're hoping to move forward
2	with that rule pretty quickly. We're looking
3	at different ways of getting that rule out.
4	But not necessarily a priority of our office
5	but it's something that's very important to
6	us.
7	We're also looking on issues of
8	plastic pipe. We have a variety of issues
9	related to plastic pipe that we're looking at.
10	We're looking at composite pipe. We have
11	several petitions on plastic pipe issues. One
12	is on composite pipe. We also have a petition
13	on the issue of PA12, the authorized PA12. We
14	have an AGA petition to raise the design
15	factor from 0.32 to 0.4. We're also looking
16	at issues relating to tracking and
17	traceability of plastic pipe.
18	But this rule also has some issues
19	related to IBR material and getting back to
20	Section 24. A lot of our rules end up dealing
21	with IBR material. And so and the effect
22	of that implementation of Section 24 on these

	Page 224
1	rules is going to be significant. But and
2	this rule we're basically just looking right
3	now at doing an ANPRM. But for sure this is
4	a rule that's maybe moving down the priority
5	list with the other mandates that we have
6	currently.
7	We're also looking at a rule
8	relating to assessment standards. This rule
9	would incorporate some consensus standards
10	governing the conduct of assessments of the
11	physical conditions of these pipelines. The
12	different types of assessments would be inline
13	inspection, internal corrosion direct
14	assessment and stress corrosion cracking
15	direct assessment. To give some requirements
16	on how you perform these assessments and the
17	training associated with the performance of
18	those assessments.
19	This is also related it was a
20	petition from NACE, is that correct, Michael?
21	Okay.
22	We also are tracking some

Page 225 different mandates that are associated with 1 2 some studies that we're doing currently. We obviously as has been mentioned we have done 3 4 a leak detection workshop and we've done a 5 valve workshop. But after the completion of these workshops we're going to have to move 6 7 forward with rulemaking actions on these different items. 8 9 There's also -- with the MAOP 10 verification issue. One of the things we're going to have to do is then look at what are 11 12 going to be the requirements on operators that can't verify their MAOP and the standards that 13 14 we have to adopt. So our rulemaking list or the different rules that we have to manage 15 16 currently has grown exponentially. 17 And we have lots of different mandates and lots of different requirements. 18 19 I haven't even been able to digest the 20 different NTSB recommendations that came in 21 the last couple of days and how that's going 22 to now impact our office. But we definitely

1	
	Page 226
1	have a very, very, very full plate ahead of
2	us.
3	That's the end of that
4	presentation. Any more questions on the
5	rulemaking agenda? Please don't add anymore
6	rules though, please.
7	CHAIR FORD: There seem to be none
8	but it is agenda item 7 seem to be going
9	to be a lot of questions so if you want to
10	take a break you can choose to. It's your
11	pleasure.
12	MR. WIESE: I wonder if we might
13	ask, John, how long do you think we really
14	have two parts to these as always, the members
15	know. There's a presentation part. Then
16	there's the Q&A part and the vote. How long
17	is the presentation part?
18	MR. GALE: Forty-five minutes to
19	an hour I'm guessing.
20	MR. WIESE: Forty-five.
21	MR. GALE: That's adding in the
22	votes. We're looking at multiple votes here

1	
	Page 227
1	to make it easier on the members. In total
2	deference to you guys we've come up with some
3	ideas on how to move forward with the vote on
4	this rule. Because it's dealing with multiple
5	topics it's there's technically 17
6	different proposals here.
7	And so we've come up with some
8	ideas on how to move forward in a more
9	positive way on the vote. So we were thinking
10	of having a vote on some of the less
11	controversial items and then a more thorough
12	discussion on the items, let's just call them
13	more controversial. We went out to the
14	members to ask them to identify what those
15	controversial items are. We have a list of
16	about five that we want to get into really
17	thorough detail of the proposals. We give you
18	a presentation on the rest of the rule as well
19	but I think that vote can move pretty quickly
20	and then we can get into the more
21	controversial issues. That's purely at the
22	deference to the committee.

Page 228 1 MR. WIESE: So the non-2 controversial part, how long do you think that 3 will take? 4 MR. GALE: That could probably 5 take about a half hour. 6 MR. WIESE: Half hour. So want to 7 run through that first and then? 8 CHAIR FORD: Massoud? 9 MEMBER TAHAMTANI: So you're 10 trying to get us really tired with the easy stuff and then --11 12 MR. GALE: Yes. We thought we'd 13 take the vote around 8 o'clock tonight. 14 MEMBER TAHAMTANI: 8 o'clock 15 tonight. 16 MR. GALE: Yes. 17 CHAIR FORD: All right. Let's 18 proceed. 19 MR. GALE: Before we proceed with 20 the rule what we'd like to do is do a quick 21 presentation by Cheryl who's going to just go 22 over the process for voting. So just to

1	
	Page 229
1	refresh all the members and for the newer
2	members the procedures we have for voting. If
3	that's okay with Ms. Ford I'd like to turn it
4	over to Ms. Whetsel.
5	CHAIR FORD: Fine.
6	MS. WHETSEL: Okay. I'll make it
7	quick, I know you guys already know this. So,
8	the statute says that each committee consider
9	each proposed natural gas or hazardous liquid
10	pipeline safety standard published in the
11	Federal Register. And you're supposed to
12	evaluate it for its technical feasibility,
13	responsiveness, cost-effectiveness, and
14	practicability.
15	And we are going to take a vote on
16	each from each committee separately. And
17	there will be several separate votes in this
18	case. When the chairman hears somebody make
19	a recommendation there would need to be a
20	second. We've already determined that there
21	is a quorum in the room.
22	When we get to the more

Page 2 1 controversial issues if you think you might 2 have something that you want to actually throw 3 into the motion you all might want to 4 volunteer somebody to prepare some of your 5 little written comments or whatever. 6 Then the proposed language 7 thanks Cameron. There's three different ways 8 that you can visit the proposed language and 9 the first one is the proposed rule as 10 published in the Federal Register is 11 technically feasible, reasonable, cost- 12 effective and practical. The second is that 13 you all can propose it and then fill in the 14 blank if there is something that you want to	
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12 effective and practical. The second is that 13 you all can propose it and then fill in the	
13 you all can propose it and then fill in the	
14 blank if there is something that you want to	
15 change in the particular rule. And then the	
16 third is if you don't feel it's technically	
17 feasible, reasonable, cost-effective, or	
18 practical you can let us know that as well.	
19 So that's the real quick rundown.	
20 And then the verbatim transcript	
21 is our record. So does anybody have any	
22 questions? The prior slide? Okay. Is not or	

	Page 231
1	cannot be made. Does that make sense?
2	MR. GALE: Don, you could be a
3	little bit more positive, you know.
4	MS. WHETSEL: Hey Don, thank you.
5	Okay, any other questions? Okay, I just want
6	to clarify. Are we not taking a break then?
7	We're going to go through yours? Okay. All
8	right.
9	MR. WIESE: Cheryl, just because
10	the votes have been confusing sometimes, is
11	that language in here by chance?
12	MR. GALE: We're going to bring up
13	a slide later that's
14	MR. WIESE: Well, but it's in the
15	miscellaneous changes back towards the back.
16	Sample language. Just trying to make sure the
17	members know if you want to make a motion it
18	is in there.
19	MR. GALE: And also we'll bring
20	this slide back up. When it's time for a vote
21	we'll have the slide up so everyone can see it
22	to help facilitate the discussion.

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1	As Cameron starts to bring this
2	presentation up this rulemaking again deals
3	with a wide variety of topics. I am not nor
4	would I ever try to claim to be an engineer
5	and some of these issues are very engineer-
б	specific. So I brought some support with me
7	with Mr. Mike Israni and Jeff Gilliam and also
8	DeWitt Burdeaux is around here somewhere in
9	case there's any technical questions that need
10	to be addressed so that your questions are
11	more than adequately answered. So in some
12	cases I'm going to defer to those individuals
13	to respond to your questions.
14	So the nuts and bolts of the
15	miscellaneous rule real quick. The rulemaking
16	was published back on November 29th, 2011. It
17	proposed 17 separate miscellaneous amendments
18	to the regulations. When I first came onboard
19	I noticed the need to try to do a rule such as
20	this. We had lots of different older
21	petitions or recommendations from NAPSR, GPTC,
22	even some industry, other industry types of

	Page 233
1	recommendations, even internal
2	recommendations. And we needed a vehicle or
3	method to address these smaller changes in an
4	efficient fashion. So we came up with this
5	idea to try to clear the decks a little bit of
6	some of these older recommendations and also
7	in some cases for the sake of some of our
8	inspectors to show that their initiatives are
9	taken seriously and we have actions and
10	vehicles that we can address their different
11	recommendations to change the regulations.
12	But a lot of these didn't deserve
13	their own rule. You know, we're not going to
14	do a rule just on some editorial changes, or
15	we're not going to do rules that have very
16	minor impacts just on mapping to bring it into
17	the regulations. So this is a way of kind of
18	combining these things into one rule and in a
19	more efficient fashion get them into the
20	regulations.
21	One of the things that was the key
22	to this rule, one of the keys was that they

Page 234 1 were proposals that would tend to correct 2 errors, address inconsistencies or impose very minimal burden or are so minor not to merit a 3 separate rule. So that was one of the 4 5 premises. We probably reviewed over 30 6 different items in the regulations or 7 different proposals to adopt. And I think on the whole we did a 8 9 good job. On a couple of cases maybe not so much, but -- and I'm sure they'll be discussed 10 later, but in general I thought we did a good 11 12 job. In actuality in some of the petitions we got we ended up going back and giving denial 13 14 letters to the petitioner to their recommended 15 changes to the regulations. So this is a laundry list of the 16 17 different proposals that are in this rule. I've highlighted several of these for a reason 18 19 and I'll get to those in a second. And the 20 different topics are responsibilities to 21 conduct construction inspections, leak surveys 22 for Type B gas gathering lines, qualifying

	Page 235
1	plastic pipe joiners, the mill hydrostatic
2	test for pipes to operate at an alternate
3	MAOP, ethanol, indirect cost for state grants,
4	transportation of pipe, threading copper pipe,
5	offshore pipeline condition reports and their
6	elimination, the pressure reductions for
7	hazardous liquid integrity anomalies, testing
8	low-stress components, alternate MAOP
9	notifications, the NPMS system and adding it
10	to the regulations, some changes to the
11	regulations regarding welders and welder
12	operators to make them consistent, components
13	fabricated by welding, odorization of gas and
14	some additional editorial amendments.
15	We received about 43 comments to
16	the rule. Most by far dealt with three
17	topics: construction inspection, odorization
18	and qualifying plastic pipe joiners. It
19	seemed like if anybody had a comment they'd
20	comment on construction inspection. It was by
21	far the number one topic that was discussed.
22	What I'd like to do is have a

	Page 236
1	quick brief on the rules or the items that I'm
2	going to deem as less controversial. We will
3	do a brief on those items, give members an
4	opportunity to comment after each of those
5	topics if they so desire. The public will be
б	given an opportunity to comment after the
7	completion of the brief, and then the
8	different committees, the LPAC and the GPAC
9	will then vote separately on these non-
10	controversial items.
11	I'm going to just jump real quick
12	through this. These are the issues that have
13	been recommended by different members as the
14	issues they would like specific votes on:
15	construction inspection, odorization,
16	qualifying plastic pipe joiners, limitations
17	of indirect costs to states and pressure
18	reductions for hazardous liquid anomalies.
19	Now why I highlighted in the
20	earlier slide the different topics in this
21	list is use the numbers potentially in your
22	voting language further up. Because

	Page 237
1	effectively what we're going to do is have a
2	vote first on everything that's not
3	highlighted, right? And then we're going to
4	vote on the highlighted items individually.
5	You can follow it, Rick. Yes, Gene.
6	MEMBER FEIGEL: John, if you're
7	going to do that and I'm not opposed to it.
8	MR. GALE: Okay, thank you.
9	MEMBER FEIGEL: I would like to
10	move item 15 onto your discussion and separate
11	vote list.
12	MR. GALE: Okay. We can do that.
13	As a separate vote? Gene, you wanted a
14	separate
15	MEMBER FEIGEL: I don't want to
16	vote against 13 because I would vote against
17	this one.
18	MR. GALE: Not a problem. I
19	understand. We can make that happen.
20	MEMBER FEIGEL: So I want some
21	discussion, separate discussion on that.
22	MR. GALE: Is there any other

	Page 238
1	items? Let me go back to the list of the
2	items that we have separate votes for.
3	MEMBER STURSMA: On the one on
4	indirect costs to states you have that listed
5	as a gas issue.
б	MR. GALE: That's actually
7	you're right, Don, that's both.
8	MEMBER STURSMA: That would be
9	both committees, yes.
10	MR. GALE: That's both committees.
11	Thank you, Don. What I've tried to list there
12	is the different committees that would vote on
13	the different proposals.
14	MEMBER STURSMA: Well I think the
15	liquids committee would vote on that also
16	seeing how that states
17	MR. GALE: Yes, that's correct.
18	MEMBER STURSMA: some states
19	are in the liquid program as well as the gas
20	program.
21	MR. GALE: Totally agree. Say
22	again? There's also about five or six

	Page 239
1	proposals there's also, and to get the
2	committee's recommendation here too, there's
3	also about and this would also eliminate
4	the possibility of leaving here at 8 o'clock
5	tonight. Is there's about six proposals that
6	in my opinion are purely editorial or they
7	were very minor and had very limited comments
8	or the comments were all supportive. And
9	these items were editorial changes, threaded
10	copper pipe, ethanol, the elimination of the
11	offshore condition report, testing components
12	in low-stress pipelines, and welding versus
13	welding operators. So right now there's
14	slides on these different topics and we can
15	present what was exactly proposed and what the
16	commenter said but they are really editorial
17	issues.
18	And you know, at the pure
19	deference of the committee my recommendation
20	would be for you guys is to just vote in total
21	without a specific presentation on these
22	topics. If there's any disagreement on that?

Page 240 1 Right now we're fixing one of the slides. 2 MR. WIESE: I think the thing we 3 have to do procedurally -- just check. You 4 know, some of you people who have been here a 5 couple of years can check me on this. As long as there's no objection to whatever list of 6 7 items we put up there, no one's raising an 8 objection I think we could probably vote en 9 masse. You know, if there's any objection we either have to park that or separate into 10 committees for voting. 11 12 So I think that John's trying to do a process of elimination here by saying if 13 14 we have low-hanging fruit we don't have any objections to we could probably move to vote 15 16 on that en masse and then we'll just get more 17 progressively difficult after that. Is that 18 correct, John? 19 Basically. I think we MR. GALE: 20 can -- the six that I identified that were 21 fairly editorial or minor in nature I would 22 kind of group with the next batch and do one

Page 241 1 vote on the combination of those 12 items. 2 Okay. So, when you're MR. WIESE: 3 ready to make the --4 MR. GALE: Cameron's making the 5 change to that slide. 6 MR. WIESE: -- we're going to vote 7 on then we'll -- we'll try to suggest. If 8 anyone wants to, please. I mean, that's your 9 job. If you want to object to any of the items that John lists let us know and then we 10 can take it off of the easy list. We're 11 12 narrow it down to an easy list and we'll try to vote en masse on that and then work 13 14 forward. Thank you. 15 CHAIR FORD: Wayne and then Carl. 16 MEMBER GARDNER: My question, 17 John, is on the easy list are you planning to 18 at least show us what the question is? Or 19 you're just going to lump it all together and 20 say these were all easy, vote on them. 21 MR. GALE: The question? I'm 22 What we could do is -- we have the sorry.

7	Page 242
1	slides right here. We have the slides for
2	each of these proposals in this presentation.
3	I think at this point it's probably best that
4	we just quickly go through each of the
5	proposals.
6	MEMBER GARDNER: I support that.
7	MR. GALE: All right.
8	CHAIR FORD: Carl?
9	MR. GALE: I was just trying to
10	make it a little more
11	MEMBER WEIMER: Yes, and I don't
12	think I have an objection on the easy list but
13	I might have a question on one.
14	MR. GALE: Okay, sure.
15	MEMBER WEIMER: We're going to be
16	able to do that?
17	MR. GALE: Yes, we will. I think
18	what we'll do is we'll have the slides, we'll
19	get to the slide and if anybody has any
20	question we'll just go over it as quickly as
21	we can.
22	Okay, so the first topic that I'd

	Page 243
1	like to discuss real quick is the proposal
2	related to leak surveys for Type B gas
3	gathering lines. In the rulemaking we
4	proposed to require that the Type B gas
5	gathering lines be subject to the leak survey
6	requirements in 192.706.
7	Type B gas gathering lines are
8	metallic lines with an MAOP of less than 20
9	percent of SMYS or metallic lines with an MAOP
10	of 125 psig or less. They are subject to less
11	stringent requirements than Type A gas
12	gathering lines but are located in Class 2, 3
13	or 4 locations. They're not rural lines.
14	These are lines that could be potentially in
15	areas where there's lots of folks around.
16	This proposal was based in part on
17	a recommendation from NAPSR who said gas links
18	are a primary hazard for low-stress lines.
19	And most importantly they pointed out that
20	operators had to perform leak surveys in non-
21	rural areas prior to the March 2006 rule.
22	Don, real quick, because this was

	Page 244
1	based on a NAPSR recommendation do you have
2	anything that you'd like to add on this
3	proposal?
4	MEMBER STURSMA: I don't really
5	have anything to add. I think at the time
б	what we were doing was it was what we thought
7	was a valuable requirement that these lines at
8	be leak surveyed that disappeared during a
9	rule change. I think it was actually an
10	inadvertent change that NAPSR proposed be
11	reinstated.
12	MR. GALE: Okay. Thank you, Don.
13	Now the comments, a lot of the comments were
14	negative on this proposal. One of the
15	comments and a common theme for several of
16	them was that we should delay moving on this
17	action because of a recent mandate in the
18	Pipeline Safety Act reauthorization to review
19	the sufficiency of all the regulations on
20	gathering lines, both gas and liquid.
21	Another comment was that this was
22	going to have a greater impact on operators

Page 2451than PHMSA envisioned. Remember again this2rulemaking was, and we sold this rulemaking as3an initiative that had minimal impact on4operators. And therefore the operators were5pointing out to us that this was not a minimal6impact and would be a potentially significant7cost change or cost impact on these operators.8Another common theme, that there9was no supporting data for the proposed change10and the docket had no supporting evidence to11show the facts and was not just pure12speculation.13Some of the other comments were14that we should develop cost estimates of the15compliance for the affected operators. And if16we were to adopt that we should at least17provide adequate time or not necessarily18grandfather, but provide operators time to19purchase the equipment and to comply with this20new requirement.21Another comment was that we22shouldn't adopt the leak survey requirement		
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20 new requirement. 21 Another comment was that we	18	grandfather, but provide operators time to
21 Another comment was that we	19	purchase the equipment and to comply with this
	20	new requirement.
22 shouldn't adopt the leak survey requirement	21	Another comment was that we
	22	shouldn't adopt the leak survey requirement

	Page 246
1	for transmission lines which is in 706 but to
2	adopt the leak survey requirements for
3	distribution lines which is a less stringent
4	requirement in 192.723 because of the
5	definition of distribution and transmission
6	lines.
7	That's basically the summary of
8	the comments related to Type B gas gathering
9	lines. Are there any comments from the
10	members on that?
11	CHAIR FORD: Donald?
12	MEMBER STURSMA: Don Stursma. I
13	was just going to say regarding the
14	allegations of lack of documentation. Iowa
15	does not have any gatherings and we don't have
16	any royalties either so it's a mixed blessing.
17	But at the time again my recollection was that
18	it was the experienced opinion of the states
19	that did have gathering that leaks on
20	gathering lines were of concern to them. I
21	don't have statistics but again it was based
22	on the experience of people who had gas

Page 247 1 gathering lines in their states and experience 2 with the problems that you can have with these gathering lines. 3 4 MR. GALE: Okay. Thank you, Don. 5 Another proposal we had was regarding the 6 definition of hazardous liquid and adding 7 ethanol to the definition. Back in 2007 we 8 had actually issued a policy paper in the 9 Federal Register stating that it was our 10 opinion, PHMSA's opinion that ethanol was a hazardous liquid and therefore subject to the 11 12 Part 195 regulations. 13 All we are simply doing in this 14 rulemaking as consistent with that policy 15 statement is changing the definition of hazardous liquid to add ethanol to the 16 17 definition. And most of the comments on this 18 item were supportive. 19 Carl? 20 MEMBER WEIMER: This is the one I 21 had a question on. And I don't have any 22 problem with including ethanol in the

	Page 248
1	definition. I was just wondering if there was
2	any analysis of whether the rest of the
3	regulations under liquids are adequate for
4	moving ethanol by pipeline. Ethanol I think
5	has been shown to be more corrosive so do the
6	corrosion regulations cover ethanol
7	specifically?
8	MR. WIESE: I don't believe so.
9	However, at the same time that that was going
10	on, Carl, we undertook a two things. One
11	was a series of pilot projects with individual
12	operators who were experimenting with moving
13	biofuels including ethanol-based fuels. And
14	a fairly aggressive R&D project with PRCI and
15	some of the other groups to look at the
16	influences of ethanol stress corrosion
17	cracking in particular and what could be done
18	to mitigate the impact of that. I think we
19	came out with a series of guidance for
20	operators about how to move it.
21	You know, in the end I would have
22	said most of these people have, you know,

i	
	Page 249
1	multiple billions of dollars at stake. They
2	were actually gun-shy about moving ethanol as
3	you can imagine for the fear of damaging their
4	infrastructure. So, I don't think the rule
5	specifically calls it out which it's regulated
6	now. What this does is take it in its neat
7	form really which we don't think it will be
8	moved as.
9	I mean, frankly you're going to
10	get into dealing with the Bureau of Alcohol,
11	Tobacco and Firearms if you ever want to move
12	ethanol neat in a pipeline. I don't think
13	that's going to be happening anytime soon.
14	MR. GALE: Any more questions on
15	the proposal that's related to ethanol?
16	Another proposal we dealt with was
17	on the rail transportation of pipe. This is
18	related to an NTSB recommendation. Certain
19	pipe right now must be transported in
20	accordance with API 5L1 where there's an
21	exception that allows operators to use pipe
22	that was stockpiled prior to November of 1970

	Page 250
1	and not have to comply with that standard.
2	But based on an investigation by NTSB of an
3	incident back in July of 2002 they recommended
4	that we remove that exception and we did
5	propose to remove that exception.
6	The comments were basically in
7	support of the proposal. They asked for some
8	clarification to make sure it's not affecting
9	pipelines that were already installed in the
10	ground. And we will adequately address those
11	comments when we develop the final rule and
12	move forward with that proposal.
13	Is there any comments on that
14	proposal?
15	MR. WIESE: John, this is Jeff. I
16	just want to add one thing for the members'
17	benefit because I think Andy would have said
18	this if he was here. I think we did a survey
19	right around the time whether there was any of
20	this pipe out there and there really isn't.
21	So, but NTSB wouldn't close based on that
22	survey. So we're going back to basically make

	Page 251
1	sure we take care of their issue. So I think
2	this is a non-issue to be honest with you but
3	it's something we need to do to clean up an
4	outstanding recommendation.
5	MR. GALE: And the commenters
6	agree with our statement of that fact as well.
7	This is a proposal related to
8	threading copper pipe that came from the GPTC,
9	effectively an editorial change where we
10	referenced a table that had been deleted and
11	therefore we just had to correct the
12	reference. And that's all we simply did. And
13	no negative comments were received on this
14	proposal.
15	We also looked at the issue of the
16	offshore pipeline condition reports which were
17	adopted or added into the regulations back in
18	1991. However, in August of 2004 we had
19	amended the regulations to address these types
20	of pipelines in terms of how they would
21	operate the pipelines, in terms of inspection
22	and repair, and how they would report

	Page 252
1	incidents related to pipelines, especially
2	those that were found to be exposed or
3	hazardous to navigation.
4	But however, when we did that rule
5	we left in place the reporting requirements
6	that had been adopted in `91 related to these
7	offshore pipelines condition reports. So all
8	we're doing effectively is cleaning up the
9	regulations and pulling out these reports from
10	the regulations.
11	And there was no negative comments
12	that were received to this proposal. If
13	there's no questions from the committee I'll
14	just keep moving on.
15	Another proposal, this I believe
16	was also from the GPTC which was related to
17	testing components other than pipe installed
18	in low-pressure gas pipelines. There was an
19	exception currently provided for those
20	pipelines that are operated at above 30
21	percent SMYS not to perform a certain test.
22	And effectively what they were proposing to do

	Page 253
1	was to apply that to pipes that are operating
2	below 30 percent SMYS. And we agreed with
3	GPTC here.
4	In this case the manufacturer has
5	to certify that the component was tested to at
6	least the pressure required for the pipeline,
7	the component was manufactured under a quality
8	control system and the component carries a
9	pressure rating.
10	Again, the commenters in this
11	situation were definitely in favor of the
12	proposal though they requested some editorial
13	amendments.
14	We also had a proposal related to
15	alternative MAOP notifications. When we
16	adopted the alternative MAOP regulations into
17	the pipeline safety regs we require that
18	operators notify PHMSA and the states 180 days
19	prior to commencement of operation that are
20	electing to establish and operate at a higher
21	MAOP.
22	In this rule what we propose to do

	Page 254
1	is that not only we require we propose to
2	require a 180-day notice prior to pipe
3	manufacture or construction activities also.
4	This notice would allow for PHMSA and the
5	state to review the procedure, specifications,
6	field reviews, operation, maintenance plans
7	and other documentation.
8	We did receive some negative
9	comments on this proposal. Some of the
10	commenters said it should only apply
11	prospectively, in other words not to the lines
12	that are already in play. Regulations should
13	include an alternative notice period measure
14	from the placement of the pipe purchasing
15	order to the start of the pipe manufacturing.
16	Language needs clarification was a common
17	theme. If operators wish to utilize pipe
18	stock that satisfies the regulations 180-day
19	notice would be impossible.
20	The concerns here seem to be
21	centered on the issue of pipe manufacturing,
22	not necessarily the construction requirement.

1	
	Page 255
1	They didn't like the gotcha language. They
2	looked at this as kind of a gotcha method of
3	dealing with of adopting something with
4	pipe manufacturing.
5	But we're going to definitely
6	adequately address these comments and make
7	sure that there is no gotcha language in any
8	final rule related to this, and that we get
9	the information that we minimally need to do
10	our job without an undue burden on the
11	operators. We promise that.
12	We also one of the ideas in
13	this rule was related to the mapping system.
14	Currently the regulations on mapping have been
15	in play for numerous years, going back to the
16	Pipeline Safety Act of 2002, but they have
17	never been added to the regulations. So what
18	we're going to do through this proposal was
19	actually take the current requirements for
20	mapping and simply add them into the pipeline
21	safety regs and refer to the current
22	standards.

	Page 256
1	It's not changing any of the
2	attributes. It's not changing any of the
3	accuracy. That's the other rulemaking that I
4	mentioned. This is simply taking the current
5	standards related to mapping and bringing them
6	into the Pipeline Safety Act.
7	The comments generally were
8	supportive though they recommended some
9	editorial-type recommendations. And I
10	believe, Rick, did you have a comment on this?
11	Mr. Kuprewicz, did you have a comment? You're
12	good? Okay, very good.
13	We also made some changes
14	regarding welding and welding operators to
15	make sure it's clear regarding welding
16	operators that we expected them to operate in
17	the similar standard as welders. And this is
18	simply just cleaning up the regulations and
19	adding changes that are more current with
20	industry practices.
21	Again, commenters were generally
22	supportive though they recommended some

Page 257 1 editorial changes or clarifications. 2 This is a proposal that Mr. Feigel 3 has requested that we move to a separate vote. So we're going to take, during a break real 4 5 quick we'll move this and discuss this with a separate vote. 6 7 What was that, Don? 8 MEMBER STURSMA: I quess my 9 question was on the additional design 10 requirements for steel pipe using the alternative maximum allowable pressure. 11 Ιt was unclear if based on comments there are 12 13 going to be some changes to the rule, the proposed rule, or whether there are comments 14 15 that would be addressed in the rulemaking It makes a difference on whether we 16 preamble. take -- we vote with number 1 or number 2 --17 Sure. I think in this 18 MR. GALE: 19 case, you know, I don't know if we want to get 20 into splitting words on such a proposal. I 21 think with deference if you allow us to make 22 a reasonable call and to make sure we address

	Page 258
1	those comments adequately. And make sure
2	there is no gotcha language like the
3	commenters are recommending.
4	MEMBER STURSMA: The question I
5	have, if we're going to vote on this in a
6	batch we have option 1 which is basically
7	adopt the rule as proposed, option 2 is adopt
8	the rule with modifications.
9	MR. GALE: Sure.
10	MEMBER STURSMA: So I think that
11	makes a difference on what we take a vote on
12	when it comes time to do it.
13	MR. GALE: Okay.
14	MEMBER HAMSHER: I think for the
15	ease of it though if we could do a mass vote
16	and reinforce use the language of 2
17	recommending that on those proposals where you
18	have indicated you're going to be responsive
19	to comments that we vote for the rule subject
20	to PHMSA actually doing what you say.
21	MR. GALE: Very well. This is the
22	last item that we're going to discuss prior to

Page 259 voting on the lesser controversial issues. 1 Ι 2 was going to let Jeff Gilliam real quick talk about this proposal. 3 MR. GILLIAM: This is Jeff 4 5 Gilliam. I'm the director of engineering 6 research at PHMSA. 7 Just some background on this. 8 This really initiated from some low-strength 9 pipe that was found during some alternate MAOP 10 projects over the past few years. Basically API 5L committee and 11 12 INGAA supports this change. And all this 13 allows us to do is to identify the low-14 strength pipe at the mill prior to it getting 15 out to the right of way. That's the purpose 16 of this change. 17 MEMBER FEIGEL: I'm certainly not 18 opposed to it but have you straightened out 19 with API how they're going to mark this or 20 certify it? 21 MR. GILLIAM: Yes, they have done 22 that.

Page 260 1 MEMBER FEIGEL: You're tracking 2 all this stuff? Okay. 3 MR. GILLIAM: Correct. Any other comments? Basically that summarizes the 4 5 change. 6 MEMBER KUPREWICZ: I'm Rick 7 Kuprewicz with the public. Key operative word 8 here on that third bullet is all new pipe for this service will receive an adequate mill 9 10 test. 11 MR. GILLIAM: That's correct. 12 MEMBER KUPREWICZ: Sounds like a 13 stupid question but there are some reasons for 14 that question. 15 MR. GILLIAM: Yes, that's correct. 16 MEMBER KUPREWICZ: All pipe 17 segments will undergo --MR. GILLIAM: Will undergo the 95 18 19 percent pressure test at the mill, that's 20 That's the purpose of the change. correct. 21 It's a requirement, so -- and realize that this pipe is only intended for the alternate 22

Page 261 1 MAOP projects. 2 Thank you, Jeff. MR. GALE: At this point in time that was the end of let's 3 call them less controversial items. 4 Τf 5 there's no more -- I'm going to go back to the 6 chair. If there's no more comments from the 7 committee we can maybe ask if there's any 8 comments from the public. 9 CHAIR FORD: Are there any comments from the public regarding what has 10 11 been presented? Hearing none we're ready for 12 the motion. 13 MR. GALE: So the language here, 14 and maybe we might -- we've added the numbers. 15 We could add the topics if that would be more 16 helpful, which the numbers were shown back in 17 the earlier slides which were the topics that 18 we're going to have individual votes on. One 19 being I believe it was construction 20 inspection, we have issues on indirect state 21 costs, we have odorization, the issue that Mr. 22 Feigel has raised on components fabricated by

Page 262 1 welding, and the pipe joiner qualification 2 requirements. 3 CHAIR FORD: So we are voting en 4 masse on --5 MR. GALE: Everything except for those proposals, that's correct. 6 7 CHAIR FORD: Thank you. 8 MEMBER GARDNER: Is that 9 acceptable language? I'm looking at the 10 Federal Register and I don't see a number 1, 3. 11 12 MR. GALE: What it's tied to is 13 the slide that was earlier presented. If it's 14 better we could actually have the language of 15 the different proposals then. I just thought it would be a little cleaner for everyone. 16 17 MEMBER GARDNER: I understand we're doing this for efficiency but I want to 18 19 make sure that --20 MR. GALE: It was tied more to the 21 list that was shown up earlier on the earlier 22 slide.

Page 263 1 CHAIR FORD: Thank you. Is there 2 a motion? Denise? 3 MEMBER HAMSHER: Okay, I'll try. 4 MR. GALE: We're going to miss 5 you, Denise. 6 (Laughter) 7 MEMBER HAMSHER: I move that the -- both committees take a vote and that the 8 9 proposed rule as published in the Federal 10 Register for items number listed as 2, 4, 5, 6, 7, 8, 9, 11, 12, 13, 14. So I did it. 11 12 CHAIR FORD: Not six. 13 MEMBER HAMSHER: Okay. 14 MR. GALE: If you want to add 16 in there I'm sure nobody would object. 15 16 (Laughter) 17 MEMBER HAMSHER: Maybe we'll do it 18 by exceptions. I'll move that the proposed 19 rule as published in the Federal Register 20 except for proposals number 1, 3, 6, 10, 15 21 and 16 are technically feasible, reasonable, 22 cost-effective and practical if PHMSA

Page 264 considers the comments that were made to those 1 2 specific rules and incorporates those in the 3 final language. CHAIR FORD: Is there a second? 4 5 MEMBER DAVIED: I second that 6 motion. 7 CHAIR FORD: All in favor? 8 (Chorus of ayes) 9 CHAIR FORD: Do you want a 10 separate roll call, Cheryl? Show of hands. All in favor? 11 (Show of hands) 12 13 CHAIR FORD: Any opposed? 14 (Show of hands) CHAIR FORD: The motion carries. 15 Thank you. We will now take a break. Fifteen 16 17 minutes. (Whereupon, the foregoing matter 18 19 went off the record at 2:49 p.m. and resumed 20 at 3:10 p.m.) 21 CHAIR FORD: John, we've 22 reconvened. You may begin.

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1	MR. GALE: Thank you, Ms. Ford.
2	Cameron's pulling it up right now. We have
3	six more issues to discuss as has been
4	identified by the different members.
5	We're going to start off with the
6	issue that has been raised by Mr. Feigel which
7	is the issue on components fabricated by
8	welding. On each of these issues we're going
9	to discuss the issues, we're going to review
10	the comments, we're going to have a committee
11	discussion. We'll have a public discussion
12	and then we'll have a separate vote. My
13	recommendation is that's the most effective
14	way to deal with these separate, distinct
15	proposals.
16	MR. WIESE: John, I wonder, in the
17	interest of time I'd ask the committee's
18	indulgence in not to breeze past things but
19	ask the committee and the public to be
20	succinct. You know, I'm not entirely sure
21	we're going to get to fitness for service this
22	afternoon which I'm a little concerned about

	Page 266
1	but we need to get through this vote. It's
2	the most important thing we have to do but
3	brevity is good. Thank you.
4	MR. GALE: So this is what we
5	propose. Thank you very much. This is a
6	proposal where based on the fact that the
7	pressure tests requirements in the recent ASME
8	Pressure Vessel Code in Section VII was
9	lowered from a test factor of 1.5 to 1.3.
10	However, this change created a difference in
11	the pressure testing requirements between ASME
12	and the requirements in 192.505(b) which
13	requires a test factor of 1.5 times the MAOP
14	for meter and compressor stations as well as
15	other Class 3 locations.
16	So what we merely simply tried to
17	do in this proposal was to add a clarification
18	in the 192.153 to point out to operators the
19	requirement to have a design test factor of
20	1.5 that was above and beyond the requirements
21	in the ASME Pressure Vessel Code because
22	that's how we interpreted the regulations.

Page 267 1 Commenters, however, did not 2 necessarily agree with our proposal or our opinion of the current regulations. 3 Thev didn't agree that it was a clarification and 4 5 believed that it was a significant change in 6 the regulations. They also wanted to clarify 7 that the amendment applied only to components 8 placed into service after the amendment's 9 effective date, effectively such as like a 10 grandfather clause. However, if it's true that that's our opinion of the regulations 11 12 it's purely an interpretation and a 13 clarification. So that would be a difference 14 in what we actually proposed. 15 But some of the commenters also 16 stated that they had far-reaching impact, and 17 retesting and replacing these in-service 18 components would be unnecessary, very 19 expensive and take many years to complete. 20 Because again remember this is a rulemaking 21 that was supposed to have non-controversial, non-substantive impacts on -- if it were 22

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1	adopted as a final rule. So these commenters
2	are disagreeing with that. We effectively
3	believed it was an interpretive issue only and
4	we added clarification into the regulations.
5	And with that I'll turn it over to
6	Mr. Feigel who I believe may have a comment on
7	this topic.
8	MEMBER FEIGEL: This is a classic
9	case where I think the regulations are out of
10	step with the underlying standard that forms
11	the basis for design and construction of these
12	vessels. That 1.3 factor on pressure tests
13	was not just some arbitrary number pulled out
14	of thin air, it's on the basis of the stress
15	indices that are consistent and used for the
16	design and a wide array of other issues.
17	It is technically correct it
18	addresses the three fundamental issues for
19	doing a pressure test, leak test, obviate any
20	obvious, terrible, you know, design mistakes
21	and blending some critical cracks for fracture
22	purposes it's technically correct. I think

	Page 269
1	the regulation should be changed to align
2	itself with the Pressure Vessel Code.
3	MR. GALE: Thank you, Gene, but as
4	you're aware that's not what we proposed at
5	this point. All we were doing was trying to
6	add a clarification to the existing regs that
7	the standard is there. We can look at that
8	issue at a later date but right now the only
9	thing on the table was really to identify or
10	to add
11	MEMBER FEIGEL: Well, the problem
12	with that is if you take an overt action of
13	that you're instantiating something that's
14	really technically incorrect. And you know,
15	that'll get buried and then to resurrect that
16	again I think frankly this ought to be
17	withdrawn and the action simply ought to be to
18	look at aligning it, your current regulations
19	with the Pressure Vessel Code.
20	MR. GILLIAM: Jeff Gilliam with
21	PHMSA. The only comment I will make here is
22	I think we can all agree we have always taken

	Page 270
1	the position that if there was a discrepancy
2	between incorporated reference or the
3	regulation itself the regulation governed.
4	So in this case this is a prime
5	example, okay, where an incorporated by
6	reference was changed. It was not consistent
7	with the regulation. Unfortunately some
8	people didn't realize that change.
9	MEMBER FEIGEL: Yes, but that I
10	don't disagree with what you're saying. I
11	think we all understand that the regulation is
12	paramount. That doesn't make it technically
13	correct.
14	The Boiler and Pressure Vessel
15	Code spent, you know, dozens of man years
16	studying this issue and again, it was not
17	simply a change in the pressure test factor.
18	That was simply done after the fact to align
19	itself with the stress indices for the design
20	basis for those vessels. And to just sort of
21	arbitrarily ignore that and say the regulation
22	rules when there is an incredible amount of

	Page 271
1	work that went into changing those design
2	rules, I strongly object.
3	MR. GALE: The other problem is if
4	we don't add the clarification into the
5	regulations the standard still is the standard
б	which we have in our regulations which is 1.5.
7	And operators could then think they could
8	comply with the 1.3 standard and would be in
9	violation of the regulation inadvertently.
10	MEMBER FEIGEL: I don't disagree
11	with that, but I strongly urge you to take a
12	serious look at changing the regulations and
13	don't have this discrepancy as you suggested,
14	depending on which side of that fence you're
15	on. All that does is give people opportunity
16	to inadvertently do the wrong thing. Because
17	the commercial practice, you know, across the
18	world will be the 1.3 with the tiny exception
19	of the handful of vessels that are made for
20	your purpose. People will have to carve that
21	out. It will cost extra money for no safety
22	benefit.

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	Page 272
1	MR. GILLIAM: The standard itself
2	previously was 1.5, correct? Before the
3	recent change to 1.3. Isn't that correct?
4	MEMBER FEIGEL: That's correct,
5	yes.
6	MR. GILLIAM: Okay. So prior to
7	just the last couple of years everyone was
8	meeting the 1.5. And I understand that, you
9	know, industry may have decided it wasn't
10	necessary and that they could save money by
11	going to 1.3, but that does not change the
12	fact that the regulation always required 1.5.
13	And I'm not disagreeing with you,
14	okay. What I'm trying to say is the
15	regulation says what it does today. We're
16	trying to clarify what it does say and if
17	someone wants to propose a regulation change
18	in the future we're happy to approach that.
19	But at this point the regulation is what the
20	regulation says and we just want to clarify
21	that.
22	MR. GALE: Was there any other

Page 273 1 comments from members? Don? 2 MEMBER STURSMA: Just point of clarification. As I read this rule and its 3 location in the code it seemed to me this rule 4 5 would not be retroactive as some of the 6 commenters seem to have assumed. Is that 7 correct? 8 MR. GALE: Well, to me all we're 9 doing is clarifying an issue that we would 10 interpret the regulations today to read. So in other words if you ask our opinion do our 11 12 regulations today require a standard of 1.5 13 our answer to that question is yes. 14 MEMBER STURSMA: I was referring 15 to some of the comments which apparently took a look at this and seemed to assume that this 16 17 rule would be retroactive to existing facilities. And I would like your response on 18 19 that. 20 MR. GILLIAM: Basically the 21 requirement has not changed. It's been the 22 same throughout.

	Derre 074
1	Page 274 MR. GALE: We're saying the
2	standard today is 1.5.
3	MR. GILLIAM: And it was
4	MR. GALE: And it was a year ago.
5	CHAIR FORD: John, is this for a
6	vote?
7	MR. GALE: Anything from the
8	public?
9	CHAIR FORD: Members of the
10	public? Comments from the public? Hearing
11	none oh, I'm sorry.
12	MEMBER KUPREWICZ: I'm not a
13	voting member of the Gas Committee but I am a
14	representative of the public. And I'll just
15	tell you there's been a whole lot of
16	discussion, a lot of people under oath in
17	California. And it's very sensitive to have -
18	- well, I understand the honesty of the
19	discussion here which is good to have. We're
20	going to have a workshop Friday about changing
21	industry codes and referencing in the
22	regulation. Those should not be made lightly.

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	Page 2
1	I don't know who's right or wrong
2	and what the debates going on on the technical
3	stuff in California but I've got a pretty good
4	idea. And I think whatever it is the public
5	needs to understand this is going on and
6	there's sound technical reasons for making
7	these changes.
8	Right now I just see this is an
9	administrative change which is already there
10	and that's the way the law is set up right
11	now, the regulation. If you want to make
12	changes in the industry and they're going to
13	be referenced into regulation there's going to
14	be some feedback on Friday that probably would
15	suggest that we want to be real careful
16	because it takes a higher standard in
17	reference in law and regulation. And there's
18	a lot of confusion on some of these hydro
19	testing issues right now. Anyway, sorry for
20	the ct.
21	CHAIR FORD: Thank you. Remember
22	to state your name for the recorder, please.

Page 276 1 There is no one from the public. Is there a 2 motion? 3 MR. GALE: This is a Gas Committee vote on, right? 4 5 CHAIR FORD: Gas Committee only. 6 MR. GALE: Can we nominate Denise 7 to be a member of the Gas Committee 8 temporarily? 9 (Laughter) 10 CHAIR FORD: Yes, we can. Okay, 11 Don. 12 MEMBER STURSMA: Just to get it up 13 for a vote. 14 MR. GALE: We have language up 15 there. 16 MEMBER STURSMA: Just to get it up 17 for a vote I will move that this regulation be 18 adopted as proposed, number 1. 19 MEMBER PEVARSKI: Rick Pevarski. 20 I'll be a second. 21 CHAIR FORD: Okay. Moved and 22 seconded. All in favor from the Gas Committee

Page 277 1 raise your hand please. 2 (Show of hands) 3 CHAIR FORD: Opposed? (Show of hands) 4 5 CHAIR FORD: One. Thank you. 6 Motion carries. John? 7 Thank you, Ms. Ford. MR. GALE: 8 The next issue to discuss is the proposal 9 related to odorization of gas. Currently in 10 the regulations in 49 C.F.R. 192.625 operators are required to odorize gas transmission lines 11 in Class 3 or 4 locations. 12 13 However, there's a couple of 14 exceptions in those regulations to the 15 odorization requirement and one is which -provides if the lateral line which transports 16 17 gas to a distribution center, if at least 50 18 percent of the length of that line is in a 19 Class 1 or 2 location you do not have to 20 odorize. 21 What we tried to do is propose a 22 definition or a clarification as to what we

	Page 278
1	meant by that. This came from a couple of
2	enforcement actions that we had undertaken and
3	this is the exact language that we had used in
4	those couple of enforcement actions.
5	So the proposal to revise the
6	exception to state that the length of the
7	lateral line for purposes of calculating
8	whether at least 50 percent of the lateral
9	line is in a Class 1 or 2 location is measured
10	between the distribution center and the first
11	upstream connection to the transmission line.
12	So it's effectively that last point that is
13	the issue of the proposal.
14	This is one of the most highly
15	commented topics we had in the rulemaking.
16	Some of the comments we received that the
17	comment the distinction between lateral and
18	transmission line appeared to lack logic as it
19	allows parts of a line originally considered
20	to be a lateral to change classification due
21	to introduction of a branch.
22	A very common theme was that it

	Page 279
1	was not cost-justified and the evidence was
2	not presented to show that the understanding
3	of a lateral line has caused safety issues
4	resulting from operators applying this
5	definition.
6	Another common theme was pending
7	further study an impact statement did not
8	adopt the proposal.
9	There were concerns about sulfur
10	dioxide emissions which unfavorably impact
11	ambient air quality in some areas that are
12	nonattainment for the particular matter of
13	SO2, and would impose a greater burden on
14	operators.
15	The residual odor on end products
16	making the product unsuitable for use or
17	negatively affecting the commercial value as
18	well as residual odor in air emissions. And
19	that we should not adopt the proposal but
20	convene a public hearing or workshop with
21	various configurations of the lateral lines,
22	et cetera, to be evaluated.

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1	This is the exact language that
2	you can see that we proposed. Right now the
3	current regulation ends right here at
4	location. And then what we add was merely the
5	language that you see in red which is as
6	measured between the distribution center and
7	the first upstream connection to the
8	transmission line.
9	But again the most common theme
10	for this proposal was that we should not adopt
11	the proposal and that it would have a very
12	negative impact on operators, not only the
13	pipeline operators but also operators of some
14	of the commercial facilities. And that we
15	should reconsider this proposal mainly due to
16	the cost impacts.
17	And that's my summary of the
18	proposal.
19	CHAIR FORD: Comments?
20	MEMBER STURSMA: Don Stursma.
21	Again, my comments on this didn't necessarily
22	say yea or nay but I don't really understand

	Page 281
1	what the problem is you're trying to address.
2	You say there's been enforcement actions.
3	What was the basis for an enforcement action?
4	Because on its face it seems like if I can go
5	from my distribution center and go to my first
б	upstream connection, I mean the first on the
7	line or the first from the distribution
8	center. I don't know, it just seemed like I'm
9	really totally unclear on why you're doing
10	this
11	MR. GALE: Because operators
12	sorry, Don. A lot of operators didn't
13	understand, you know, at least what our
14	opinion was of the requirement. And we were
15	looking at a case where if we had come up with
16	a definition of what we meant by it it seemed
17	reasonable and prudent on our point to let the
18	rest of the operators know what our opinion
19	was of this standard. Because some operators
20	were not complying with the standard because
21	we had multiple enforcement cases.
22	MEMBER STURSMA: But in terms of

	Page 282
1	language is the first upstream connection,
2	does that mean the furthest upstream point of
3	connection or the first connection measured
4	from the distribution center?
5	MR. GALE: Well, I think that's
6	some of the issues we have. As we put the
7	proposal out there I think that was some of
8	the concerns we had. As we got into the weeds
9	of the proposal, as we got into really
10	applying it it became difficult. It wasn't as
11	simple as we thought it was when we first
12	proposed it.
13	MEMBER STURSMA: Okay, well do you
14	have an answer to that issue of what is the
15	first upstream connection?
16	MR. GILLIAM: Okay. Yes, Don.
17	This is Jeff Gilliam, PHMSA. The this is
18	very complicated for some folks to think
19	through, but just think of it as multiple
20	lateral lines of a transmission company
21	servicing a town with multiple taps on the
22	different lines. And they may not be

	Page 283
1	relatively close to each other even though
2	they're parallel lines. They may not be
3	within 25 feet. They may be in a quarter mile
4	or a half a mile of each other, okay? As an
5	example.
б	Some people interpreted that to be
7	the furthest away transmission line all the
8	way to the distribution center being the
9	lateral length, therefore the 50 percent
10	criteria may not put them in the situation
11	where it needed to be odorized. Others, okay,
12	if you use the closest transmission line then
13	it might cause them to odorize. Or it could
14	be just the opposite depending on the length
15	of the lateral.
16	So all we're trying to do is some
17	people were not clearly understanding what the
18	very beginning point of that lateral should be
19	considering the downstream distance and that's
20	why all we're trying to do is clarify that.
21	MEMBER STURSMA: Well then I
22	certainly think the language needs some work

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	Page 284
1	because when you said "first point" to me it
2	means the furthest upstream point which seems
3	to be the exact opposite of what your actual
4	interpretation of the meaning of this is.
5	MR. GILLIAM: Yes. Well, I didn't
6	write what I'll say is how I interpreted
7	the furthest upstream point is from the
8	distribution center. Yes, let's see the
9	language. That would help.
10	CHAIR FORD: Larry?
11	MEMBER DAVIED: Larry Davied. The
12	question I had related to the unintended
13	consequences that I think some of the
14	responders put in. And I'm not seeing how
15	that's addressed. Specifically the industrial
16	user who is taking gas and in their process
17	doesn't allow for the mercaptan to come in.
18	So you listed it as something that somebody
19	responded to but we didn't address how to
20	resolve that. So if somebody interpreted this
21	as having unintended consequences that raises
22	a concern as to how we're dealing with that.

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1	It would be to me shortsighted not to respond
2	back to people who have put in that request.
3	MR. GALE: Yes, Larry. This is
4	showing the current proposal. This doesn't
5	show what some of the options we're
6	considering to address the comments we've
7	received. Some of the options we are looking
8	at is obviously one is to look at the adopt
9	the proposal. But one of the options we're
10	looking at potentially is to not adopt this
11	proposal and reevaluate it. And maybe some of
12	the comments that said hold a workshop and
13	reconsider this proposal has a lot of merit
14	for us.
15	MEMBER DAVIED: But clearly I'm
16	not hearing any way the intention was to
17	prohibit people from using propane in a
18	process.
19	MR. GALE: No.
20	MEMBER DAVIED: And go through
21	that level of change. And then that's what
22	I'm not intimate with their issues but that

	Page 286
1	was what came back is that they can't stand
2	the mercaptan in that, and if this rule causes
3	you to do it it would really seem premature to
4	put it in place.
5	CHAIR FORD: Jeff and then Wayne.
6	MEMBER WRIGHT: Jeff Wright, FERC.
7	I had first, I'm kind of going to the opposite
8	end. I want to understand what a distribution
9	center is. Are we talking about a city gate?
10	MS. DAUGHERTY: It could be. It
11	could be. I will tell you that when we first
12	proposed this, Jeff, we had based it on two
13	enforcement actions that were pretty clear-
14	cut. When we got into it, we came up with a
15	definition that we thought that worked and we
16	made this proposal. Based on the comments we
17	went back out and found out there's a lot of
18	good questions, such as where is the what
19	is the distribution center, where is your
20	demarcation, where do you start the lateral
21	lines. You know, what is the appropriate
22	ranking. That's why we're wanting to get a

	Page 287
1	feel from the committee on how they feel about
2	it, whether we can address these comments as
3	well or if we need to defer.
4	MEMBER WRIGHT: I guess my
5	perspective says you're going to have a
6	lateral line off a transmission line that's
7	going to be a jurisdictional transmission
8	line. If you go beyond that in a city gate
9	you're getting into another jurisdiction,
10	getting into distribution lines. That's why
11	I was wondering if it ended at the
12	distribution center being a city gate because
13	if it isn't I think there are problems.
14	MS. DAUGHERTY: You can also have
15	your systems are so different. You can
16	have a series of distribution centers all
17	connected. You can have a lateral line and
18	have multiple distribution centers off one
19	lateral line. So it can become a very complex
20	system. So your question is you hit it
21	dead on.
22	MR. GALE: It's that complexity

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	Page 288
1	that we are now understanding more fuller
2	that's making us think that pulling back on
3	this proposal and reevaluating it has a lot of
4	merit.
5	CHAIR FORD: Wayne and then Don.
6	MEMBER GARDNER: I guess I have
7	more of a procedural question. Since, John,
8	you're suggesting that it might be a good idea
9	to withdraw this proposal which I also agree
10	with, but it seems like the only way to do
11	that would be to deem that it's not
12	reasonable, technically feasible, and so forth
13	as under number 3, or can I make a motion to
14	withdraw the proposal?
15	MEMBER WRIGHT: Second.
16	(Laughter)
17	MR. GALE: I think you can use the
18	language at the bottom to say it's not
19	feasible. I think there's more discussion to
20	occur.
21	CHAIR FORD: We still have cards
22	up. Right. Donald?

	Page 289
1	MEMBER STURSMA: Don Stursma.
2	Another point of clarification. I see in a
3	number of comments a concern that lines that
4	are currently unodorized would have to be
5	odorized even if they serve downstream
6	industrial customers whose processes would be
7	affected by the presence of odorants. But I
8	don't see anything in this rule that conflicts
9	with 625(b)(2) which makes a specific
10	exception for lines with those kinds of end
11	users. So I'm thinking that the concerns that
12	this would somehow require lines to industrial
13	end users become odorized, I don't see that as
14	being a valid concern. Am I right on that or
15	am I missing something?
16	MS. DAUGHERTY: You're correct.
17	CHAIR FORD: Wayne?
18	MEMBER GARDNER: I would hate for
19	this to get lost because I think this is
20	somewhat important. We're seeing quite a bit
21	of pipes now coming out of the Marcellus shale
22	development that are principally in Class 1

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	20	This isn't really about that. But
22 throw up 1,000 objections we should understand	21	I think that in all the haste for everybody to
	22	throw up 1,000 objections we should understand

	Page 291
1	that underlying this there is a fundamental
2	good point that shouldn't get lost. You know,
3	this is one of the primary means of detection.
4	And so as we move into populated areas let us
5	not lose sight of the fact that our primary
6	objective is to protect people.
7	That said, this particular
8	proposal as it's laid out may have some
9	difficulties that, you know, need to be worked
10	and that's your decision. So I would just say
11	that, you know, particularly as it relates to
12	the public on this one let us not get up and
13	just hammer the same nail. If we have new
14	information that hasn't been, you know, thrown
15	into the mix for all let's do that. But
16	otherwise let's not just beat it.
17	CHAIR FORD: Is there any public
18	comment?
19	MR. GALE: Can we ask the
20	gentleman to come to the mike?
21	MR. VANSCOYOC: Thank you. I
22	appreciate it. I know you guys don't have a

	Page 292
1	lot of time. But my name is Jon VanScoyoc and
2	I work for the company Odor-Tech. We're a
3	manufacturer and supplier of gas odorants.
4	Been in the business for 60 years. I'm out
5	there in the field every day pretty much.
6	I hear your comments. Yes,
7	odorants are very vital. As you said they
8	bring safety to our homes, to our local
9	restaurants. We feel safe when we're there.
10	There's inconsistencies out there. I support
11	this and we definitely support this change.
12	I think you need to make some changes to the
13	language and make it more detailed as you've
14	discussed. And this is to somebody that's out
15	there every day. There's a lot of
16	inconsistencies in regards to the industries
17	and especially with the electric plants that
18	are now becoming gas-fired. Those sites are
19	not being odorized very much. And you know,
20	a lot of people work there. People want to be
21	safe when they're working. There's just
22	inconsistencies. So I really appreciate you

	Page 293
1	guys looking at this and looking at the
2	inconsistencies out there. And I hope you can
3	get it resolved. Thank you.
4	CHAIR FORD: Thank you. Is there
5	a motion to adopt? Or not to. Commissioner?
6	MEMBER GARDNER: Okay, I'll try
7	this. Wayne Gardner, Pennsylvania. The
8	proposed rule as published in the Federal
9	Register and the draft regulatory evaluations
10	are not currently technically feasible,
11	reasonable, cost-effective and practical.
12	MR. GALE: Real quick. Could we
13	add to that related to odorization? So it's
14	just related to the proposal related to
15	odorization. So it's not the rule in general.
16	So if you just use language along the lines as
17	the proposed rule as proposed in the Federal
18	Register related to odorization.
19	MEMBER GARDNER: My bad. The
20	proposed rule as published in the Federal
21	Register related to odorization of gas
22	transmission line are not currently

Page 294 1 technically feasible, reasonable, cost-2 effective and practicable. 3 CHAIR FORD: Is there a second? Is this a joint vote? Just Gas. 4 5 MR. GALE: Gas only. CHAIR FORD: All in favor? Raise 6 7 your hands, please. 8 (Show of hands) 9 CHAIR FORD: All opposed? (Show of hands) 10 CHAIR FORD: Unanimous decision is 11 12 to adopt it, that it's not cost-effective. 13 Massoud? 14 MEMBER TAHAMTANI: So now what 15 happens to this issue? MR. GALE: Well, with any action 16 by the committee it is a recommendation for us 17 to consider as we develop our final rule. 18 The 19 final action for any rulemaking lies with our 20 Administrator. So we'll provide -- obviously 21 the recommendation of the committee carries a 22 lot of significant weight.

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1	MEMBER TAHAMTANI: So could you go
2	back and look at the comments and address this
3	language and get it to where it needs to be
4	and still move it on?
5	MR. GALE: It is a possibility.
6	But right now we have the committee vote. I
7	mean, the final decision for any rulemaking
8	action is signed by our Administrator.
9	MR. WIESE: Given a unanimous vote
10	by the committee though I think it would be
11	difficult. I think it would be more likely
12	that we would take under advisement some of
13	the suggestions about going back and reopening
14	that particular element.
15	You know, one of the things when
16	we had internal discussions, I'm always keen
17	to know what's the cost of that. You know, is
18	there a risk that we're aware of? Are there
19	injuries or fatalities that come out of
20	accidents that are related? And I was told by
21	the staff that the answer is not to their
22	knowledge.

Page 296 1 So I just wanted to assure the 2 committee, particularly Gas Committee who's voting that we are not undertaking a delay on 3 something we know to be risky. It's a concern 4 5 that we think needs to be addressed. So I 6 think we're probably more comfortable with 7 taking it back under advisement than we would 8 be going counter to the advice of the 9 committee. Who is that guy? Did I not just 10 text you that we were voting? 11 (Laughter) 12 CHAIR FORD: What is your pleasure, Andy? Okay. Abstain. thank you. 13 14 MR. GALE: Should I move to the 15 next topic, Ms. Ford? 16 CHAIR FORD: Yes, please. 17 MR. GALE: Okay. The next topic to discuss is the issue that was the most 18 19 significantly commented on proposal we had in 20 this rulemaking related to conducting 21 construction inspections. 22 We proposed to revise the

	Page 297
1	regulations in both Part 192 and 195 to
2	specify that the construction inspection of a
3	transmission line or main cannot be conducted
4	by a person who participated in its
5	construction. And this proposal applied to
6	both contractor and non-contractor work.
7	And this proposal was based in
8	part on a petition from NAPSR. In its
9	comments to the proposal NAPSR stated the
10	following, that the resolution was intended to
11	preclude operators from allowing contractor
12	personnel to self-inspect their own work. It
13	was based on the experience that NAPSR members
14	concerned at the time with poor quality of
15	construction by the unsupervised contractors
16	and a resolution was not proposed mandatory
17	third party inspection of all construction
18	work.
19	Some of the comments that we got
20	on this, the most significant comment was in
21	regard to cost, that the commenters believed
22	this would have significant cost impacts.

	Page 298
1	They are very concerned about the use of the
2	word "person" and that some people could read
3	the word "person" to include the whole entity
4	of the company. Some of the commenters said
5	simply change the word "person" to
6	"individual" to clarify that it's not supposed
7	to be the whole company itself, and that third
8	party inspections should not be required.
9	There was many different comments
10	regarding the significance of this proposal,
11	that the cost impacts of adopting this
12	proposal would be a significant regulatory
13	action and would require full-blown cost-
14	benefit and regulatory impact assessments in
15	order to clear the OST and the OMB reviews
16	that are necessary for such a proposal, and
17	that we should just remove it and possibly
18	consider this in the future.
19	So one of the other common
20	comments was that we should make the
21	inspection and the new construction
22	requirements new OQ tasks and just add them to

Page 299

1 the OQ requirements.

2	But the biggest comment by far was
3	the cost impacts potentially of this proposal.
4	NAPSR was concerned that we had extended it
5	beyond their recommendation, beyond
6	contractors, but in general the cost impacts
7	on the operators to adopt this requirement,
8	especially for some of the smaller operators
9	was quite significant, and that we should
10	basically again pull back on this proposal,
11	reevaluate it and possibly propose it in the
12	future after due consideration of the cost
13	impacts and the benefits of such a proposal.
14	Now for the benefit of the
15	committee in case they want to look at the
16	current language we have a slide for both the
17	requirements in Part 192 and for Part 195,
18	highlighting, showing what the current
19	requirements are and highlighting what we've
20	proposed. As has been pointed out to me just
21	in the last couple of minutes it was something
22	I believe was inadvertent. I can't recall

	Page 300
1	from when we drafted this a couple of years
2	ago that in the very first sentence here in
3	192 we simply changed the word "subpart" to
4	"part" which though it is a small change could
5	potentially have significant impacts on
6	compliance.
7	So with that being said I'm going
8	to leave it open to the discussion of the
9	committee members.
10	MEMBER TAHAMTANI: John, the same
11	issue could exist in the 195 code. I didn't
12	check that, so you may want to check to make
13	sure that's not part while you've got it in
14	draft.
15	MR. GALE: Thank you, Massoud.
16	We'll double-check that as well.
17	MEMBER FLECK: Susan Fleck,
18	National Grid. Looking at this from a
19	distribution company perspective I agree with
20	a lot of the comments that you just covered,
21	John. It feels to me that this would have
22	significant could have significant cost

	Page 301
1	impact on companies and it's not justified
2	from a technical perspective for inspection of
3	company crews.
4	I'm not arguing with the point
5	around contractor crews, I agree with NAPSR on
6	that one, but you haven't really justified
7	that with the company crews there's a problem
8	and therefore the problem needs a resolution
9	like this. And I think there could be
10	significant impact.
11	There's also a reasonability and
12	non-practical aspect to this as well. For a
13	lot of companies the company personnel who
14	currently do the inspection on new
15	construction for company crews doing the work
16	are bargaining unit. So they own this work.
17	It's been negotiated and those unions own this
18	work so you couldn't just give it away to an
19	outside consultant or to somebody else. It
20	would have to be negotiated and there could be
21	some significant time lag and some significant
22	difficulties with making that happen. So it's

Page 302 1 not practical to just change the rule and 2 expect the company to be able to comply with 3 it. 4 MR. GALE: Is your concern in 5 terms of it being a third party type of 6 inspection or --7 MEMBER FLECK: Yes, third party. 8 MR. GALE: So if it was just 9 changed to an individual it wouldn't be as difficult? 10 MEMBER FLECK: That might make it 11 12 work, but I think you know, we'd have to think 13 about that and be very careful. Because if 14 you tried to transfer that workload from the 15 bargaining unit people who perform it 16 currently to non-bargaining unit people or to 17 an outside contractor you have some difficulty 18 around making that happen. It could take 19 years. 20 MR. GALE: Well, what about for 21 that work that's solely tied to contractors? 22 MEMBER FLECK: That -- well you

	Page 303
1	can do that with in-house personnel so you
2	don't have to make a change. We can do that.
3	MR. GALE: You can do an
4	inspection of contractor work with you. In
5	other words more consistent with the NAPSR
б	proposal.
7	MEMBER FLECK: Exactly. I don't
8	have a disagreement with the way it was
9	originally this rule was originally
10	intended. When it expanded to cover company
11	crews is when I got a little problem with it.
12	And I guess the other piece of it
13	is, you know, just from a practical standpoint
14	if we're going to hire outside like third
15	party contractors to do this inspection work,
16	who's going to train them? Basically our
17	company people. So who's better set up to
18	actually, you know, do this work than our own
19	company resources?
20	MR. GALE: But what about the
21	issue of somebody who's performed the work and
22	gets to self-inspect his own work?

	2.01
1	Page 304 MEMBER FLECK: I think you're
Т	MEMBER FLECK: I CHINK YOU IE
2	super in most cases, most companies it's
3	supervisors performing that inspection or an
4	outside
5	MR. GALE: Okay. So similarly
6	with contractors you would be okay then with
7	if as long as it's somebody within the same
8	company doing that inspection.
9	MEMBER FLECK: As long as we don't
10	have to hire additional people.
11	MR. GALE: Yes.
12	MEMBER FLECK: And again, it
13	depends on how you define person and how you
14	look at this whole thing. It could require us
15	to, you know, I probably National Grid has
16	1,000 company crews. How many inspectors am
17	I going to have to hire? I don't know.
18	MR. GALE: Well, I know I think
19	it was API's comment that simply changed the
20	word "person" to "individual."
21	MEMBER FLECK: I hadn't considered
22	that.

	Page 305
1	MR. GALE: Okay. Fair enough.
2	MEMBER FLECK: I hadn't considered
3	that. Something worth thinking about.
4	MEMBER FEIGEL: First of all I
5	want to be clear on what we're looking at.
6	We're looking at the actual language in the
7	Federal Register, not the original NAPSR
8	proposal?
9	MR. GALE: That's correct.
10	MEMBER FEIGEL: Is what I'm
11	looking at here? Okay.
12	In your proposed some language
13	that I personally still have a problem with
14	that I'll get to in a second that I think is
15	vastly superior to this. And it's on page 5
16	of that tab, the highlighted stuff in the
17	second bullet on that on page 5 of.
18	Now, having said that does PHMSA
19	make a distinction between what most the
20	construction world that has final examination
21	requirements such as radiography makes a
22	distinction between examination and

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1 inspection.

2	And I'll give you a specific
3	example. Would that language prohibit a
4	welder from okaying his own fit-up? Because
5	that uses the word "inspection" and that is an
6	inspection activity. So I would have to have
7	somebody else come along and inspect that
8	welder's fit-up. That is unheard of in
9	commercial practice anywhere in the world,
10	including the nuclear industry.
11	I guess because that
12	distinction is important. I wouldn't have a
13	problem if we require a second individual to
14	be involved in the final examination if you
15	will, whether that's radiography, PT, or just
16	visual dimensional examination. But I have a
17	huge problem if you interpret inspection to
18	include any activity that in terms of like
19	fit-ups, for example. That will bring
20	construction projects to a halt.
21	MR. GILLIAM: Okay. This is Jeff
22	Gilliam with PHMSA. Just as a response. What

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I say there, what we're talking about is the final product, not during the process, a fitup or during the process of welding, but the final acceptance.

5 And just to clarify it a little bit more when we're talking about "person" and 6 7 you look in the regulation it does talk about 8 individual or corporation, et cetera. Under 9 this consideration we're talking about the 10 actual individual performing the task, like the welder can't approve his own weld. 11 That's 12 what we're trying to say. It has to be -- it could be a qualified supervisor in the same 13 14 company or someone else, but it just can't be the individual that's actually performing the 15 16 task. And we can clarify that in the preamble somewhat if --17 18 MEMBER FEIGEL: Then I would

19 suggest that you adopt in this proposed 20 language and replace "inspection" with "final 21 examination."

22

MEMBER DRAKE: I would second that

	Page 308
1	if that was an actual proposal.
2	(Laughter)
3	MEMBER WORSINGER: Rich Worsinger,
4	Rocky Mount. I support the NAPSR language.
5	I have concerns with the language though that
6	would require company employees' work to be
7	inspected by a third party. I know there's
8	been some discussion about supervisors. Many
9	companies have working supervisors and that
10	means they get down in the ditch and get
11	dirty. They're the ones that are putting
12	their hands on the pipe. So in those cases
13	you'd be talking about bringing another
14	supervisor in if one existed in some of our
15	small municipals to do this inspection.
16	The other thing I think just to
17	point out the difference between the concerns
18	with contractors which I think are legitimate,
19	that a contractor is there, they do the job
20	and they're gone. And a company crew, they're
21	the ones there. That's where they make their
22	livelihood. They're going to be there next

	Page 309
1	week, next year, for their whole career.
2	They're the ones that if something goes wrong
3	5, 10 years later are going to be held
4	responsible. They're the ones that maintain
5	that, they operate it. They don't have a
6	reason to cut corners like a contractor does.
7	And like I said, I can support the
8	NAPSR language, I think it's good, but I can't
9	support having employees of the utility, their
10	work being required to be inspected.
11	MEMBER GARDNER: As a regulator
12	and a former utility employer, employee I
13	support the NAPSR language. And I think that
14	it's quite appropriate to have a second
15	individual inspector work as done by others.
16	And whether or not that's a working
17	supervisor, or supervisor, or someone else in
18	the company. I think that that is a darn good
19	safety practice.
20	MEMBER DAVIED: This is Larry
21	Davied. And appreciate that this is going to
22	be separate liquid and gas vote here.

	Page 310
1	First and foremost, this proposal
2	does not in any way change what's to be
3	inspected. That's a statement and a question
4	both, but it is it doesn't get into
5	anything else. So today's requirements for
6	inspection are tomorrow's in this.
7	I very much support the individual
8	performing the work. I am confused by the
9	wording "other individuals who participated."
10	There needs to be a distinction and separation
11	because it's very vague language, an example
12	of which is am I part of the crew
13	participating in you know, when we were
14	talking about construction activities it is
15	all-encompassing. It's not to do a single
16	weld, it's to do a project typically, portions
17	of which, again, we're not changing what has
18	to be inspected.
19	But this wording here, it's
20	confusing and leaves open to very vague in
21	what that can mean in the eyes of the beholder
22	here. So we need to emphasize the individual

	Page 311
1	and there needs to be separation from this
2	language in who participated in. It's just I
3	can't inspect my own work is the intent.
4	MEMBER HAMSHER: I just want to
5	echo what Denise Hamsher with Enbridge
б	echo what Larry said. The INGAA language as
7	proposed uses the word "a required inspection"
8	which I think reinforces Larry's point that
9	there are no new inspection requirements as
10	part of this. It's just if there's a required
11	inspection then that work cannot be inspected
12	by the individual who performed that task.
13	Which also I think address Dr.
14	Feigel's concern that this isn't, you know, a
15	fit-up or whatever. That's not a new
16	inspection requirement.
17	MEMBER FEIGEL: I just want to
18	reinforce that again. I mean I could quite
19	frankly read that to mean that if I did a
20	fabrication activity anyplace on that pipeline
21	then I could not inspect anywhere else on that
22	pipeline.

	Page 312
1	The INGAA language accomplishes
2	what you want to and it's vastly superior.
3	It's clear, concise and hits the nail on the
4	head.
5	MEMBER WEIMER: I guess I
6	understand all the arguments about Carl
7	Weimer with the Pipeline Safety Trust. I
8	understand all the arguments about the use of
9	person or individual. I guess I would like to
10	understand what PHMSA's rationale was. Were
11	you trying to require third party in or were
12	you just trying to make sure that the
13	individual doing the work wasn't
14	MR. GALE: It wasn't trying to
15	require third party inspection.
16	MEMBER WEIMER: Okay. So you
17	really were looking just for the individual
18	couldn't inspect his own work.
19	MR. GALE: Exactly.
20	MEMBER WEIMER: Okay, thank you.
21	MEMBER SHELTON: Larry Shelton,
22	the liquid industry. The one comment I would

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Page 313 like to make on the NAPSR wording is that it 1 2 uses the word "contractor." In our world that 3 can have multiple meanings. It can mean an It can also mean a company. 4 individual. And within that company there may be a separate 5 inspection group that conducts those 6 7 inspections and we wouldn't want to preclude 8 that by using the language. I would like to bring us back to using the word "individual" 9 10 to make it clear as to what the intent is. 11 MR. GALE: We're trying to type up 12 the INGAA language right now so people can see 13 it up on the screen. 14 MEMBER WORSINGER: Rich Worsinger, 15 Rocky Mount. Does PHMSA have any evidence of 16 when something has happened that is causing 17 them to want to make this change to include --18 to modify NAPSR's proposal to include all 19 utility crew work? 20 MR. GILLIAM: I'll use one broad 21 example that we're all familiar with. I think if you look back at some of the facts even 22

Page 314 from San Bruno and some of the original 1 2 construction work that was done there probably at that time by company employees it was 3 approved by company employees but yet later 4 was defective. I think that's where you want 5 to look at an example of that. There's also 6 7 multiple other examples I think out there on 8 more recent pipe. 9 I think another example, okay, 10 would be on a project that crossed the country from the Rockies to the east where there was 11 12 inappropriate fit-up and later failures during hydrotest that was approved by the company and 13 14 their inspectors, okay? Another example would be a lot of the alternate MAOP projects that 15 16 experienced low-strength pipe failures and other things that had inspection but yet 17 failed to find these flaws. 18 19 So I think it's just prudent I 20 think as an industry for us not to have an 21 individual who is rewarded based on company 22 stock and other incentives to reduce cost

	Page 315
1	approve their own work in a safety-type
2	situation. I just think it's prudent to have
3	that second set of eyes review that.
4	MEMBER WORSINGER: I think in
5	those examples you gave there like the San
6	Bruno, if you had another company employee
7	come inspect that I don't think there would
8	have been a different outcome. And I also
9	submit that if this is such a concern I think
10	that there will be a lot of costs involved
11	with this and that this needs a full-blown
12	investigation and analysis of what the costs
13	would be. Because it would greatly impact
14	especially the small operators.
15	MEMBER HAMSHER: Denise Hamsher
16	with Enbridge. I want to echo something that
17	Larry Shelton said. The use of the word
18	"contractor" is a word that's really fraught
19	with problems. I urge you to avoid using it.
20	We have a lot of people who have a
21	desk, show up every day, a nameplate, but we
22	pay them in a way that would be considered a

Page 316 1 contractor. So employment relationships these 2 days are multifaceted. We hire whole companies, we hire individuals who are 3 ultimately contractors. So again, just 4 5 continue to urge you not only in this language 6 in front of us but in general to be careful 7 about how you use the term "contractor." 8 MEMBER FLECK: Sue Fleck 9 representing gas. I have a couple more 10 questions. I agree with what Rich has been saying along the way. Agree with NAPSR's 11 12 original pol, having this apply to non-company 13 personnel who are going to do the job and go 14 away. 15 But I want to get back to something that was said earlier. When you 16 17 were talking about final examinations, what 18 about all the little inspections that happened 19 along the way? Is this just about the final 20 when the project is done? I don't think so. 21 It's about every little bit of the inspections 22 that are required as the pipe is being built

1	
	Page 317
1	to make sure that everything's gone. And
2	asking for third party on that, it's got a
3	significant cost impact, potentially has a
4	significant cost impact. Even if it's just
5	hiring a new internal inspector, another
6	company person to do it. So I think it needs
7	to have a cost-benefit analysis if it's
8	applied to company crews rather than just
9	outside contractors.
10	MEMBER STURSMA: Don Stursma, Ohio
11	Utilities Board. Yes, the NAPSR resolution
12	only addressed
13	MEMBER TAHAMTANI: Hey Mr.
14	Stursma, it's my turn.
15	(Laughter)
16	MEMBER STURSMA: I thought you
17	pointed at me. I'm sorry, Massoud. I yield
18	the floor.
19	MEMBER TAHAMTANI: All right, Don.
20	I told you I handled this morning, I handled
21	this afternoon, but when I ask to speak I
22	should be able to speak.

	Page 318
1	This we talk about the NAPSR
2	resolution. Actually we started it out of
3	state of Virginia, went onto the eastern
4	region, went onto the national level. And we
5	did that because we saw a lot of issues with
б	contractors doing the work and inspecting
7	their own work. This is a needed change. It
8	must be changed.
9	Now I understand all those that
10	claim that there are issues for small
11	operators to have somebody inspect their own
12	employees, I understand that. We also see the
13	same issues with the gas companies own
14	employees. Because the contractors do a lot
15	of work the gas company employees don't even
16	have to practice anymore to do the work. I'm
17	talking about the larger ones.
18	This is a real issue. But in
19	light of what we have to move forward and not
20	sit around for another year or two to fix this
21	NAPSR proposed and the word "contractor" is
22	not in the language. It is at the beginning

Page 319 because we said the contractors causing these 1 2 issues. So you all need to read the language There's no word as far as 3 properly. "contractor" in the language. 4 5 Now, the person I understand is 6 defined somewhere in the code and that has a 7 different meaning. So AGA has proposed and 8 INGAA has proposed that that be changed to individual. NAPSR doesn't have an issue with 9 10 that. This is not a big deal. Let's focus on getting this thing through for the contractors 11 12 and if we have data. I have data that I can share with 13 14 you today on the number of issues that we have 15 seen since 2006 on all the cold joints, all 16 the great one, two and three leaks that have 17 been caused by contractor work. And I'll be 18 happy to go over that if you want. There's 19 plenty of data to support that we've got to 20 take care of the contractors. Too many 21 contractors are out there doing the work 22 without anybody looking. So let's not waste

	Page 320
1	all afternoon talking about this.
2	MEMBER BELLMAN: Mike Bellman,
3	city of Richmond. I guess one of my concerns
4	here is the vagueness of the language that's
5	currently being used. There's nothing here to
6	indicate as we were saying before the extent
7	of the inspection and when the inspection
8	happens.
9	We currently have I have 10
10	inspectors right now and I have 35 contractor
11	crews out there right now. And they rotate
12	between those crews. That's the reality and
13	I think you'll find that's the reality for
14	most of the gas companies. But we have hold
15	points set up. They're not going to do a
16	pressure test unless there's an inspector
17	there. They're not going to start their
18	fusion unless there's an inspector there.
19	They're not going to do certain tasks unless
20	the inspectors come check they're doing at
21	least that task correctly and then the
22	inspector moves onto the next crew. And

Page 3211that's not there's nothing here in this2language that tells me I can do that. And so3I'm looking at this as a significant4rulemaking and should not be included as, you5know, no cause kind of a rulemaking because6I'm not seeing any limitation.7I'm not seeing any language that8says oh, don't worry company, you don't have9to do 100 percent inspection, you know,10there's only certain tasks that you need to11inspect. And so it's more a concern for12what's not in the language than really the way13it's worded right now. So your fix here14doesn't help me at all.15MR. GALE: You're not agreeing16with the INGAA fix either?17MEMBER BELLMAN: No.18MEMBER KUPREWICZ: Look, let's19step back here, folks. First of all, I want20to second what was said earlier. This is a21very important issue. Most of you in this22room are arguing I believe while you may be		
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	20	to second what was said earlier. This is a
22 room are arguing I believe while you may be	21	very important issue. Most of you in this
	22	room are arguing I believe while you may be

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1	sincere, you look back at your operations.
2	Not one of you is going to try to convince the
3	public that you aren't already doing this, all
4	right?
5	From what I've heard eloquently
6	said from across the table here is you want
7	two very important factors. The guy who's
8	doing the work isn't responsible for the final
9	checkoff. That's just common sense 101. The
10	public thinks you're doing that already. Most
11	of you are. I don't care if it's a contractor
12	or an employee of the company. I don't care
13	if it's a monkey. There better be
14	independence and some sort of degree of
15	qualification to verify that at least you met
16	two levels of independent check.
17	Now we can get there I think, and
18	I think it's very important that we get there
19	today. By the way I'm Rick Kuprewicz with the
20	liquid but I'm also talking about the public.
21	Thank you.
22	MEMBER STURSMA: Can I speak now,

	Page 323
1	Massoud?
2	(Laughter)
3	MEMBER STURSMA: Don Stursma.
4	First of all, as Massoud pointed out our
5	primary concern at the time among NAPSR was
6	the contractors. But when you expand to
7	operator personnel as well you do run into an
8	issue with our small operators. I know in
9	Iowa we've got a lot of small towns, small
10	municipal operators. What have I said? Iowa
11	has a lot of small operators that are three,
12	two, maybe even one-man shops. And if they do
13	anything they're all doing it. There's nobody
14	left over that didn't get their boots muddy
15	that can inspect the work. So it's really
16	impractical to have a separate person inspect
17	their work. I think that's another reason it
18	should be limited to contractor personnel and
19	not to operator personnel.
20	And in response to the comment
21	that this would expand the amount of
22	inspection work required to be done the first

Page 324 1 sentence up there is, except for the part 2 versus subpart part, the existing language of the rule. And I don't see where -- or at 3 least it's very close to the existing language 4 5 of the rule. I don't know that that adds any inspection requirements that would be above 6 7 and beyond what you're already doing. 8 It says the installation must be 9 provided -- inspection must be provided to 10 ensure the installation of the pipe or 11 pipeline systems. I see that as being 12 performance language. The system you just described, you have rotating inspectors with 13 certain critical points they have to inspect. 14 To me at least that would comply with the 15 language of the rule. I don't see anything 16 that requires every single act would suddenly 17 18 become subject to inspection. 19 MEMBER WORSINGER: Rich Worsinger, 20 Rocky Mount. Just to discuss some further 21 I don't know exactly what's meant concerns. 22 by inspection here. Is it that the pipe is

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1	installed at the proper depth? And if that's
2	a concern you'd need to have this person who
3	is not involved with the construction being
4	there for the entire time.
5	Is it to make sure the backfill
6	material around the pipe is proper and not
7	having rocks or something that would impinge
8	on the pipe? That would mean for any of these
9	operators, your in-house crews you would have
10	to have additional hired to stand there and
11	watch them. And it would significantly
12	increase costs.
13	MEMBER PIERSON: Craig Pierson,
14	liquids. I think the lead-in words "required
15	inspection" gives us the comfort that it's not
16	going to the level of detail that, like
17	backfilling. That gives us the comfort and we
18	can support the INGAA language on the liquid
19	side.
20	MR. WIESE: Well, as usual I come
21	to the defense of my friend Massoud when I say
22	to you we have seen ridiculous errors made by

Page 326 1 contractors in the field. Stupid things that 2 none of you who are operators would abide by and I know you wouldn't. But you're not 3 4 seeing them, you know. 5 The problem was if we think about some of the projects that we showcased in our 6 7 construction workshop, feel free to go on our 8 website, by the way. Plenty of pictures, plenty of examples of this. I'm not arguing 9 10 that there might not be ways that need to -or fine-tuning that needs to be made. 11 12 But what I would resist would be a notion that hey, this is too complex, let's 13 not think about it. Let's just punt again and 14 kick it down the road another couple of years. 15 We've been kicking it down the road for 16 awhile. 17 18 Really as we talk about 2.0 for 19 example let's get real. Quality assurance and 20 quality control are a critically missing element that needs to get in there. This is 21 22 nothing more than quality control on a

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1	critical task. You know, we have to get to a
2	place where we feel comfortable.
3	Now, I am sensitive and always try
4	to be sensitive to the really small operators.
5	I understand that's a different world. We've
6	come up with solutions to deal with that
7	before. Not to say that you're not incurring
8	a risk by doing some exemptions based on size
9	or whatever, but I'd like to think that the
10	committee is more constructive than just
11	saying, you know, gosh, I don't want to do
12	that because I'm worried that it might have an
13	effect that I'm not really entirely sure on.
14	I would welcome any suggestions
15	for improving the language that are out there
16	and I'm sure that Andy being the peacemaker
17	that he is will jump to my rescue here. But
18	I just wanted to agree with Massoud on this
19	one. There are too many problems. It has to
20	be addressed.
21	MEMBER ARMSTRONG: Lanny
22	Armstrong, liquids. From the emergency

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1	responder perspective we see the end result of
2	this. And to me it's academic. This is a
3	critical safety function that needs to be
4	done.
5	And this language that INGAA has
6	proposed I think is it doesn't require
7	additional inspections. It doesn't define
8	additional inspections. It just says who can
9	do the inspections. And the inspections
10	shouldn't be done by the person performing the
11	task. Even if it's a supervisor, that's fine.
12	Plus these inspections in my
13	opinion, and I'm not from the industry. Like
14	I said, we just see the end result. But these
15	inspections, I'm assuming these people that
16	are doing the inspections have to be certified
17	to some level. So you're not just having just
18	some guy climb in a hole and say yes, it looks
19	good to me.
20	So to me it's a safety-critical
21	feature that really needs to be implemented.
22	If the cost factor is an issue have an

Page 329 incident and see how much that's going to cost 1 2 you. MEMBER DRAKE: Andy Drake with 3 Spectra Energy. I'll try to rise to the 4 5 occasion for you, Jeff, and champion you and 6 Massoud on this. I think this is something we 7 can move forward on. It seems like we're very 8 close. Commissioner Gardner and I were 9 10 comparing notes here a few minutes ago and I think we're both close enough that the NAPSR 11 12 language and the INGAA language seem to be 13 very similar in a lot of ways I think. Either 14 of us probably could go either way on the 15 language. 16 I'd like to throw a straw man out 17 just because I'm hearing a lot of things that 18 seem very similar to me. If the INGAA 19 language just as an occasion, or to take the 20 NAPSR language, either one. But if you took 21 the INGAA language and added the word "final" 22 in front of inspections to pick up Gene

	Page 330
1	Feigel's point, and added "contract
2	individual" those seem to address the issues
3	that I've heard around this table without
4	inducing an incredible, what I see, landfall
5	on us of obligation.
6	Is there concerns with that?
7	There are concerns with that. Okay. Maybe
8	you can help me with that because I can't
9	I'm not hearing those.
10	MEMBER WORSINGER: Rich Worsinger,
11	Rocky Mount. Rocky Mount, we have 20
12	employees in our gas department. We have two
13	construction crews. They're two three-man
14	crews, the supervisor and two construction
15	workers. If we needed somebody to do an
16	inspection of their work we would have to hire
17	two more employees to enable to do that
18	work. If somebody's going to go inspect them.
19	And I guess what is a final inspection when
20	you're installing main down block after block
21	of a city? Is that when you're pressure-
22	testing it?

Page 331 1 MEMBER DRAKE: I tried to actually 2 add the word "contract individual" in there on 3 purpose to pick up the point you were bringing 4 up about company employees. I respect the 5 fact that a small company crew, having to have someone outside that company crew would be a 6 7 burden and probably unnecessary. 8 MEMBER WORSINGER: T think we're 9 both saying the same thing then. I support 10 the NAPSR language and agree with Massoud's 11 point about contractors. There are some 12 contractors out there that are doing substandard work. My concern is requiring it 13 14 for company employees, to have an inspector to inspect the work that they didn't perform. 15 MEMBER FEIGEL: I'm a little bit 16 nervous about the distinction between 17 18 contractors and operators. I mean, there's 19 the moral point that has been made that this 20 is my home and I don't want to foul it. That 21 doesn't address the technical issue about the 22 competence of the relative people and are they

Page 332 1 doing the right thing. 2 I mean, at the end of the day the pipe's going to be in the ground regardless of 3 who put it there. Again, I think the sense of 4 5 what INGAA has proposed there, and I certainly agree with Andy. In fact, I was the one who 6 7 brought it up. I think we ought to say "final 8 inspection." And no, that does not mean the 9 final hydro because there are acceptance 10 criteria for individual welds and activities, and that is the final inspection for that weld 11 12 and that weld and that weld. 13 MEMBER WORSINGER: Do you mean 14 welds or fuses? Most pipe that --15 MEMBER FEIGEL: Fine. I'm qood 16 with that. Whatever the activity is there's 17 some acceptance criteria for each segment of 18 that and that's what we're talking about. 19 I disagree with MEMBER TAHAMTANI: 20 the word "final." There are a lot of things 21 that you do long before you put that pipe to 22 Welding is only one. Making sure that rest.

	Page 333
1	it's properly coated, jeeped, the backfill is
2	okay, the bedding is okay, all of that makes
3	a good pipeline. It's not just the pressure
4	test.
5	Now, I asked for the Andy,
6	thank you for trying to help me with this
7	task. I hear that the NAPSR language is okay.
8	I've asked the NAPSR language to be put on the
9	screen. I think if we can change the word
10	"person" in the NAPSR's language to
11	"individual" we may be there.
12	MR. GALE: I'm typing it up right
13	now.
14	MEMBER TAHAMTANI: They're typing
15	it up. But it's in your handout on page 3 if
16	you want to study it. It's in bold under
17	"Therefore, be it resolved."
18	MR. GALE: Don, the language that
19	we just posted up on the screen, is that your
20	language, sir? Except for the typos.
21	MEMBER STURSMA: That is the NAPSR
22	language. However, I would point out that

	Page 334
1	NAPSR proposed this as a change to 192.305
2	when the rule is actually proposed to be
3	placed in 192.204.
4	MR. GALE: Okay.
5	MEMBER HAMSHER: And further I
6	think you just need to redline the word
7	"person" needs to be struck and substituted
8	with "individual."
9	MR. GALE: I think we can all
10	agree to that.
11	MR. WIESE: Just since Gene,
12	did you?
13	MEMBER FEIGEL: I'm still going to
14	push for the INGAA language because it I think
15	accomplishes the same thing and is much more
16	precise. This would be open to
17	interpretation. You know, some of the small
18	municipals are saying I've got a two-man crew
19	with one supervisor. Now in my world that
20	supervisor is responsible for construction and
21	is part of that activity and therefore could
22	not do that inspection. The INGAA language

	Page 335
1	would allow that and some people might object
2	to that. But then you've got a true cost-
3	benefit argument here that you're going to
4	have to address.
5	MEMBER BELLMAN: I think we're
6	very close. I think that this language is
7	looking a lot better.
8	The issue I have is moving it from
9	the 224 to the 305. And you have not proposed
10	that to the public in your NPRM. So they have
11	not had a chance to look at the implications.
12	Because this is talking about an inspection in
13	accordance with the part, all of 192. The
14	original word in 224 is an inspection in
15	accordance with the subpart, the that
16	section of the code. So moving, I think
17	moving it to another part of 192 would have
18	would create a problem.
19	MR. GALE: Mike, could you repeat
20	that, please? Sorry.
21	MEMBER BELLMAN: I think there was
22	a suggestion that they move this to 305. No,

	Page 336
1	the original. Oh, I thought you were moving
2	it from 224 to 305. Okay. We're all right
3	then.
4	MEMBER WEIMER: Thank you. Carl
5	Weimer of the Pipeline Safety Trust. I'm
6	actually really glad that I'm on the Liquids
7	Committee now and not the Gas Committee
8	because I think it's much easier for us
9	because we're not dealing with a lot of these
10	small municipal operators that have small
11	crews. So with that in mind for the Liquids
12	Committee I am really supportive of the INGAA
13	language because I think that gets us to where
14	we want to go for the Liquids Committee. I'll
15	let the Gas Committee deal with how they want
16	to deal with all these small municipal groups.
17	MR. GALE: On a procedural matter,
18	Ms. Ford. On the Liquid. We've still got to
19	hear from the public.
20	MEMBER DRAKE: Andy Drake with
21	Spectra Energy. Thanks, Carl. I'm trying to
22	help move this along. I'm kind of leaning

	Page 337
1	back to the INGAA language all of a sudden.
2	The one word that's really
3	catching me here, Massoud, in particular is
4	the word "any." And I think that's what I
5	hear with Gene and it is a valid concern. And
6	that is no operator shall use any individual
7	to perform the required inspections if that
8	individual is performing any construction
9	activities subject to inspection. That's a
10	lot of that's a pretty wide net. That
11	means anybody involved in the construction
12	can't do any of the inspections, even if
13	they're doing different things. The
14	supervisor. That's pulverizing. So if that
15	is important to you you need to help me
16	understand that because I think that is a
17	to get that word in there is a big deal.
18	If it's "the" inspection, you
19	know, that's different. That's the conflict
20	of interest. That person can't inspect the
21	thing they just did. That's different than
22	anything that's going on out here. But in the

Page 338 1 interest of that if that's if that word 2 changed "any" to "the" I think that would help 3 me a little bit. 4 If that's not doable my 5 recommendation would be the INGAA proposal 6 with the last sentence that NAPSR has added 7 here to address the municipals. And that 8 might help break this discussion down a little 9 bit. 10 MEMBER TAHAMTANI: I believe this 11 language was drafted by Don Stursma. 12 (Laughter) 13 MEMBER STURSMA: I thought the 14 language came from Virginia. Isn't that what 15 you said earlier? 16 (Laughter) 17 MEMEER TAHAMTANI: That was after 18 you messed with it. We have no problem with 19 what you're saying, Andy. We mean the 20 inspection on the job that was done, not any 21 and all. So if we can we can alter that. 22 MR. WIESE: While the change is		
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21 and all. So if we can we can alter that.	19	what you're saying, Andy. We mean the
	20	inspection on the job that was done, not any
22 MR. WIESE: While the change is	21	and all. So if we can we can alter that.
	22	MR. WIESE: While the change is

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1	being made, this is Jeff. I'll just make a
2	rhetorical comment that I think that we're at
3	a place where we have an agreement in
4	principle and can move forward.
5	But I'd like to reiterate what
б	Gene said. I think there's a bigger game
7	afoot, you know, that we're going to have to
8	take on sooner or later. It is the broader
9	QA/QC issue but I think it's too complex to
10	take on now in the guise of this proposal. So
11	I just want to for the record say that I don't
12	think we're done with this issue. This just
13	resolves an immediate issue that clearly we're
14	seeing whether it's state or federal.
15	But I think we are cognizant of
16	the impact on smaller operators and I'm not
17	sure that anyone intended to say that a
18	supervisor who wasn't actually performing the
19	task couldn't be the person who was actually
20	being the second set of eyes. You know, I
21	would think in many ways that's part of their
22	job. But it is a second set of eyes. That's

Page 340 1 the point. 2 MEMBER PIERSON: Craig Pierson, Hazardous Liquids. Can we in the second 3 sentence mimic the INGAA language that said 4 5 "use an individual to perform a required 6 inspection?" "No operator shall use an 7 individual to perform a required inspection if that individual." That mimics some INGAA 8 9 language. MR. WIESE: So what we're orbiting 10 on if anybody wants to focus so we can maybe 11 12 get ready for a vote is on the NAPSR language as amended here, right? Ms. Ford, the public. 13 14 MEMBER BEACH: Denise Beach, NFPA. I think that the end of that second sentence 15 16 should incorporate more of the INGAA language. 17 I think it should read "No operator shall use 18 an individual to perform a required inspection 19 if that individual performed the construction 20 task requiring inspection." 21 MEMBER PIERSON: Craig Pierson, 22 Liquids. Support that suggestion.

Page 341 MEMBER STURSMA: I'm just looking 1 2 at the language. I just wonder if we need the word "required" "requiring" twice in the same 3 Just wordsmithing a little bit. 4 sentence. 5 MEMBER KUPREWICZ: -- 192.305 right now. Correct? I just need to 6 7 understand. Okay. 8 CHAIR FORD: Is there a motion? Is there anyone from the public? 9 10 MR. BENNETT: Phil Bennett with the American Gas Association. Really I want 11 12 to say that this has been an excellent discussion by the advisory committee. 13 And 14 first, this is clearly not a miscellaneous or insignificant rule even though it was titled 15 16 as such. But I think they modified it so that 17 the parties can agree. 18 And I would urge PHMSA to use the 19 advisory committee more often up front rather 20 than waiting till the last minute to save the 21 day and solve all these issues. But 22 seriously, it is a very diverse group.

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	Page 342
1	They're a very good sounding board and a lot
2	of the issues like, you know, modifying
3	integrity management with liquids and gas
4	really should come to this committee ahead of
5	time and get some of their good times up
6	front.
7	CHAIR FORD: Is there a motion?
8	MR. ERICKSON: John Erickson,
9	APGA. I just want to thank you. I think you
10	addressed all the concerns we had. And what
11	I really want to see is how the transcript has
12	Don describing how many operators there are in
13	Iowa.
14	(Laughter)
15	CHAIR FORD: Last call. Is there
16	a motion? Oh, I'm sorry. Don?
17	MEMBER STURSMA: Yes. Again, in
18	the last sentence where it says "Nothing in
19	this section should" the original proposal was
20	"shall." I want to make sure that everybody
21	is want to make sure that "should" versus
22	"shall" is what people want before we have a

Page 343 1 motion on it. "Shall" was what was in the 2 original NAPSR resolution. MEMBER BEACH: Why do you need 3 "shall" or "should?" Nothing in this section 4 5 prohibits. You don't get paid by the word. 6 (Laughter) 7 CHAIR FORD: Okay. Thank you. 8 Fair answer. Good, Denise. That's good. 9 Okay, Don's okay with that. Is there a motion? Oh, I'm sorry. Andy? 10 MEMBER DRAKE: I would like to 11 12 propose a motion. 13 CHAIR FORD: Thank you. 14 MEMBER DRAKE: This is only for 15 the Gas group because Carl's already proposed a motion for the Liquid group. But the 16 17 proposal that I would make is that the language that we've drafted through this 18 19 discussion be adopted, that the proposed 20 language as shown on the screen here is 21 technically feasible and reasonable and cost-22 efficient and practicable, and would make a

Page 344 1 motion that we adopt that language into the 2 standard, into the regulation. CHAIR FORD: Is there a second? 3 4 MEMBER BELLMAN: Second. CHAIR FORD: It's been moved and 5 6 seconded. And it's a vote for the Gas 7 Committee only. All in favor? 8 (Show of hands) 9 CHAIR FORD: Thank you. Any 10 opposed? 11 (No response) CHAIR FORD: Unanimous decision. 12 13 It's unanimous and it's adopted. Thank you. 14 Now we need a motion from the Liquid 15 Committee. Denise? 16 MEMBER HAMSHER: The proposed rule 17 in 195.204 as published in the Federal 18 Register and draft regulatory are technically 19 feasible, reasonable, cost-effective and 20 practicable if the language is modified to 21 encompass the modified NAPSR language that has 22 been proposed and shown on the board.

Page 345 CHAIR FORD: Is there a second? 1 2 MEMBER WEIMER: I second. 3 MEMBER PIERSON: Craig Pierson, 4 Hazardous Liquids. Do we need to modify the 5 first sentence for the liquids? MEMBER HAMSHER: And I referenced 6 7 our paragraph. 8 MEMBER PIERSON: Okay, thanks. 9 CHAIR FORD: Thank you, Craig. All in favor? 10 (Chorus of ayes) 11 12 CHAIR FORD: Opposed? 13 (No response) 14 CHAIR FORD: It's a unanimous decision that's been adopted. Thank you. 15 16 MR. GALE: Two more. These should 17 be easier, much easier. Actually this next one should be a lot easier. 18 19 One of the proposals again which 20 was based on a recommendation from NAPSR dealt 21 with the requalification or qualification of 22 plastic pipe joiners. We propose to revise

	Page 346
1	the requirements so that during any calendar
2	year not exceeding 15 months that person
3	doesn't make any joints under that procedure
4	or any production joint is found unacceptable
5	by testing under 192.513. That was different
6	than what was in the current regulations which
7	would have allowed 3 percent or a certain
8	number, a higher number of joints that were
9	found unacceptable that the operators didn't
10	have to requalify.
11	We received a lot of negative
12	comments on this but what we found out later
13	is that the commenters weren't so much
14	concerned about the proposal but the language
15	we used in the preamble to justify the
16	proposal. And some of the commenters now
17	would support the NAPSR proposal again,
18	this is based on a NAPSR proposal as long
19	as the preamble clearly articulated that it
20	wasn't based on concerns with the quality of
21	the joints or the current standard, but this
22	was a new change to their qualification

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1	requirements to make it a little bit less
2	burdensome on the operators.
3	Don, do you have any comments you
4	want to make since this was based on your
5	proposal?
6	MEMBER STURSMA: You anticipated
7	me, yes. Don Stursma. And I'd like to point
8	out that NAPSR proposed this resolution, this
9	rule change not because of some regulatory
10	concept of nirvana but because operators came
11	to us asking states, I think four states to
12	grant waivers allowing them to do it this way
13	because they thought it was greatly to their
14	benefit.
15	In Iowa I think almost all of our
16	operators, industrial and municipal, are under
17	the Iowa waiver because they all wanted it.
18	We had one holdout that didn't get in any of
19	the group petitions. I think that was by
20	accident rather than design. So when we
21	proposed it we thought this was something that
22	would was actually better than the current

	Page 348
1	rule. And also believe that the industry felt
2	the same way, or at least a lot of industry
3	did.
4	Some of the comment, like I said,
5	I think most people read the preamble and not
6	the proposed rule. There was nothing in the
7	proposed rule that would require every bad
8	plastic joint would mean that the person is
9	disqualified.
10	Now, one difference is that this
11	says a person can be disqualified after any
12	production joint is found acceptable by
13	testing under 192.513. It can be up to three
14	under the current rule. But I ask you to
15	think about that a little bit. How often do
16	you have a production joint fail during a
17	pressure test? From my knowledge it almost
18	never happens and if it does that joint is so
19	bad you don't want that guy doing any jointing
20	for you.
21	I've seen some incredibly bad
22	joints that failed later that survived the

	Page 349
1	initial pressure test just fine, so how bad
2	does it have to be to fail during the original
3	pressure test? So.
4	MR. GALE: Thank you, Don. Like I
5	said there was a lot of comments on this that
6	were concerned about the cost impacts. But I
7	think as operators read the rule later they
8	determined that it wasn't as cost impact as
9	they were concerned about, though they were
10	concerned about some of the preamble language
11	explaining it or justifying the proposal. So
12	I think in general I think if anybody from the
13	public or any of the other industry groups
14	want to make a comment I believe in general
15	the commenters are supportive of this proposal
16	at this time.
17	This is a vote solely of the Gas
18	Committee. If there's any comments from
19	members at this point?
20	CHAIR FORD: Is there a motion?
21	Oh, I'm sorry.
22	MEMBER WORSINGER: Rich Worsinger,

	Page 350
1	Rocky Mount. Just let me make sure I
2	understand this. If I'm fusing, making a
3	joint and I see a I messed up. I slipped,
4	whatever, and it's a bad joint and I know it
5	and I cut it out. Would that qualify as a bad
6	joint? I'm seeing heads nodding no. Okay, so
7	that doesn't count. For somebody that
8	realizes they made a bad joint and then they
9	don't try to pass it off. Good, thank you.
10	CHAIR FORD: Is there a motion
11	from the Gas Committee?
12	MEMBER STURSMA: I forgot one
13	point of order that the original NAPSR
14	resolution did say that everybody should be
15	requalified at a 1-year interval, not just
16	those that hadn't made a joint. I missed that
17	in my earlier comments. So there is a
18	substantial difference between this rule and
19	what NAPSR originally proposed.
20	And again, most of the operators
21	in Iowa and I understand other states too
22	routinely re-qualify all their people every

Page 351 1 winter and by requalifying them every winter 2 they didn't have to keep track of who had or 3 hadn't made any joints. MR. GALE: Don, is that your 4 original language I have there at the last 5 6 bullet? 7 MEMBER STURSMA: That should be 8 requalified. 9 MR. GALE: Okay, not pre-10 qualified. 11 (Laughter) 12 MR. GALE: No mortgage loans here. 13 MEMBER STURSMA: Let me look at the language a second. Yes, that is it. Of 14 15 course we would also -- as part of this package current rules of 192.185(c)(1) and 16 17 (c)(2) would be struck. They would become 18 unnecessary if this rule changes. 19 MR. GALE: Exactly. This would 20 replace that. 21 MEMBER STURSMA: Yes. So that is 22 the NAPSR proposed language. As I said I

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would certainly recommend this language
instead of the language that was contained in
the Notice of Proposed Rulemaking.
CHAIR FORD: Is that the motion?
Are you making a motion?
MEMBER STURSMA: I will make a
motion that the NAPSR language as just shown
on the screen be adopted as number 2, the
proposed rule as published in the Federal
Register is technically feasible, reasonable,
cost-effective and practicable if the language
originally proposed by NAPSR is adopted.
CHAIR FORD: Sue had her card up
and I didn't see it, I'm sorry.
MEMBER FLECK: Sue Fleck
representing Gas. Two things I wanted
clarification on. Don't really have an issue
with the proposal but two clarifications.
If we go and adopt this, does this
eliminate the paperwork and tracking that
currently is required when you're trying to
track the three failures and all that? So

	Page 353
1	that would be clarification. We'd want that
2	to go away.
3	And the second thing I'm
4	interested in is when you talk about the
5	requalification, is that similar to the waiver
6	for the Kansas Commission where everything is
7	done right up to but not including an actual
8	fusion for the requalification? Or does it
9	include an actual fusion?
10	MR. GALE: Well, on your first
11	comment, I mean we would be getting rid of the
12	requirement to keep track of
13	MEMBER FLECK: Thank you.
14	MR. GALE: or the three
15	failures so therefore there would be no
16	paperwork requirement for that.
17	I'm not familiar with this other
18	waiver that you referred to, so.
19	MEMBER FLECK: Yes, the language
20	says requalifying by reviewing and taking all
21	steps leading up to joint production but
22	without completing the joint. That's the

	Page 354
1	Kansas waiver.
2	CHAIR FORD: Don, while we are
3	conferring.
4	MEMBER STURSMA: Okay, on the
5	first part yes, elimination of all the record-
6	keeping requirements is one of the reasons
7	that operators wanted the waiver saying that.
8	And as far as the Kansas system I
9	think there may be some variations from state
10	to state on what they will accept as being a
11	qualifying joiner test and I don't see
12	anything in this rule that would change that.
13	I think that's a whole separate question.
14	MEMBER FLECK: So that would be
15	done state by state the way it is now.
16	MEMBER STURSMA: I don't see any
17	change
18	MEMBER FLECK: I don't either.
19	MEMBER STURSMA: at all in what
20	a state will accept as being a qualifying
21	joiner test.
22	CHAIR FORD: I have a motion on

	Page 355
1	the floor. Is there a second? Oh, I'm sorry.
2	MEMBER BEACH: Can I ask that the
3	proposed sorry, Denise Beach, NFPA. Can I
4	ask that the proposed language be put back up
5	on the screen?
6	MR. GALE: The NAPSR proposal.
7	CHAIR FORD: It seemed that I
8	omitted the public again.
9	MR. GALE: It's the last bullet.
10	CHAIR FORD: Hearing none then the
11	motion still stands. I still, I'm waiting for
12	a second.
13	MEMBER GARDNER: Second.
14	CHAIR FORD: Thank you. It has
15	been moved and properly seconded. From the
16	Gas Committee. All in favor?
17	(Show of hands)
18	CHAIR FORD: Opposed?
19	(No response)
20	CHAIR FORD: The motion is adopted
21	unanimously. Thank you.
22	MR. GALE: Ms. Ford, I apologize

	Page 356
1	but I was incorrect. There was two more
2	proposals. But you can blame Mr. Stursma on
3	this one. This may be a quick one, I don't
4	know. We'll see how it goes.
5	One of the things we proposed in
6	the rulemaking dealt with our state grant
7	program. I'm the one that lives 50 miles
8	away. Where PHMSA reimburses states for a
9	portion of the cost incurred in administrating
10	their pipeline safety programs. And Congress
11	appropriates these reimbursement funds on a
12	regular basis.
13	In the 2006 Act the PIPES Act
14	removed a provision that imposed a 20 percent
15	cap on state grant expenses. PHMSA proposed
16	to incorporate in the regulations a 20 percent
17	limit on indirect expenses for grants to state
18	pipelines.
19	We had we didn't get a lot of
20	comments on this. We had the comments were
21	mainly from some of our state partners that
22	said that the limit was arbitrary and

	Page 357
1	capricious and may prevent recovery of
2	legitimate costs to state participation in
3	federal and state pipeline programs. There
4	was concerns with OMB Circular A-87. It was
5	not clear as to why our rationale for imposing
6	this rule and that states may have different
7	methods of allocating costs within their
8	budgets and no basis is presented for
9	punishing the states that distributes a larger
10	portion of their cost as indirect costs.
11	That's a quick summary. We
12	literally had very few comments. We probably
13	only had about two or three comments on this
14	proposal mainly from our state partners. Mr.
15	Stursma, you had requested that this be part
16	of an individual vote. Would you like to make
17	a comment on this?
18	MEMBER STURSMA: Yes. Don Stursma
19	again. For those of you who are not aware
20	when states get their pipeline safety grants
21	it is not a block grant, a set amount of
22	money. Instead we are reimbursed for our

Page 3581actual expenses and the portion of those2expenses that can be claimed as indirect cost3is limited to 20 percent.4That was fortunately in law. I5mean, it always kind of stuck in the craws of6some of the states but it was when it was7in the law we realized we had no choice. Now8that it's not in the law we see no real reason9for introducing it.10Different states do their11budgeting and accounting differently. And a13state may have indirect costs that exceed 2014percent. That is completely legitimate. It's15a cost of doing business. I don't understand16why we should need an arbitrary limit.17If there's concern that perhaps a18state would abuse the process by trying to19load stuff into their indirect cost, first of2021approved at the federal level so there is a22review process to make sure we're not loading		
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20 all our indirect costs are required to be 21 approved at the federal level so there is a	18	state would abuse the process by trying to
21 approved at the federal level so there is a	19	load stuff into their indirect cost, first of
	20	all our indirect costs are required to be
22 review process to make sure we're not loading	21	approved at the federal level so there is a
	22	review process to make sure we're not loading

Page 359 all kinds of stuff in there. Plus every 1 2 couple of years the PHMSA state programs group comes around and I guess checks our homework 3 4 to make sure that we are properly allocating 5 our costs. So there's really no potential for abuse here. 6 7 I've heard it said that of the 8 states that have asked for indirect costs 9 nobody's asking for more than 20 percent. 10 Well, I have reviewed at least some of those 11 indirect cost proposals and yes, the states 12 that have higher indirect costs, they just quit counting at 20 percent. It doesn't mean 13 14 they don't have legitimate indirect costs that are higher than that but they just quit 15 16 counting at 20 percent assuming they wouldn't 17 get any more anyhow. 18 And of course you may be thinking, 19 you know, do I have a dog in this fight. And 20 not -- sort of. I have been able to keep our 21 Iowa indirect costs under 20 percent but there 22 is a cost of having to take some costs that in

P 1 another language could be done either as a 2 direct or indirect cost. I have to go thro 3 some shenanigans to make sure that they can	-
2 direct or indirect cost. I have to go thro	-
	-
3 some shenanigans to make sure that they can	be
S Some shendingans to make sure that they call	
4 accepted as indirect costs rather than in	
5 direct costs.	
6 But I can stay historically	
7 I've been able to stay under 20 percent so	I
8 can't say that my I don't have a big dog	, in
9 this fight personally.	
10 MEMBER FEIGEL: I'm just curiou	IS
11 why this is an appropriate subject for a	
12 rulemaking at all.	
13 MS. DAUGHERTY: I'll try to spe	ak
14 to that. Originally the language was in th	ie
15 act, there was a limit. And we believe	
16 through some legal research that it was	
17 inadvertently dropped. When they made	
18 revisions to the act they just dropped it.	
19 And so it disappeared.	
20 When our folks go out to look a	ıt
21 state programs there was no effectively	no
22 upper bound on indirect costs. So that cou	ıld

Page 361 go 20 percent, 30 percent, 40 percent. 1 There 2 was no guidance that said this is where it needs to be, this is a good range, this seems 3 4 appropriate. So what we were attempting to do 5 was to reinject that guidance and say this is where we believe it should be. 6 7 MEMBER FEIGEL: I don't pretend to 8 understand all the nuances of the law and 9 appropriate administrative decisions by 10 regulatory agencies. But you haven't really answered my question to my satisfaction. 11 12 Why is this subject to a public rulemaking? You've got a law that underlies 13 14 this and I would assume you've got some administrative discretion for these kind of 15 16 issues to administer it. I'm agnostic on the 17 whole damn thing. 18 MEMBER TAHAMTANI: Yes. Thank 19 you, Gene, I was wondering the same thing. We 20 were capped by 20 percent for years and then 21 we had PHMSA tell us that you better have an 22 indirect plan approved by the federal

Page 362 1 government or it's going to go to zero. And 2 currently we think that if we don't have a plan at the state level for the indirect cost 3 we're not going to get any indirect cost. 4 So 5 we see this rule. 6 I guess I had a guestion, Linda. 7 Have you all changed your philosophy about how 8 you're going to treat us on this? 9 MS. DAUGHERTY: We're always kind and gentle with you, Massoud. 10 11 MEMBER TAHAMTANI: It doesn't 12 appear so, but. 13 (Laughter) 14 MEMBER GARDNER: I quess I'm 15 adding onto the questions that's been asked already. And that is do you have a schedule 16 17 of what's included and what can be included in direct costs? And if the list that the states 18 19 provide to you are inclusive of that schedule 20 then why do you need to have an upper limit? 21 MS. DAUGHERTY: Gee, I thought you 22 were going to bail me out there. No, I think

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1	we are looking at just restoring a standard
2	guidance level. Yes, we do have some guidance
3	on what can be included in direct costs but
4	you can see some wide variations. Fortunately
5	I think most people over the years have
6	maintained that but there's nothing in the law
7	that would prevent people from having
8	something that would be rather high. So this
9	would be an attempt to provide a target to say
10	this is where we think people should look at.
11	MR. WIESE: I think my only
12	comment on this one is I'm sort of sympathetic
13	to the point that Gene raised. I cannot if
14	Zach were here, Zach Barrett, he'd probably
15	have something I haven't thought of. But I
16	have no idea why we have to have a rule on
17	this. I think there's OMB guidance and other
18	things of what constitutes indirect, you know.
19	I apologize for saying that at this point in
20	the game but it's something that we'll have to
21	have counsel look into. If it is not required
22	by rulemaking I don't know why we should do

	Page 364
1	that.
2	I think it, you know, on the other
3	hand and I think we're it doesn't change
4	our tone towards our state partners. But we
5	have had some cases where we've gone back to
б	some and I think you guys know we went back to
7	a few state partners who actually had some
8	things I think most of us wouldn't have
9	considered were legitimate expenses in there.
10	Well, at any rate I would take it
11	under advisement. Unless the committee is
12	prepared and I think really I have to defer to
13	the state folks. Unless you're prepared to
14	vote on this one I sort of think we need to
15	take another look about what the existing
16	guidance from OMB is on indirect costs and
17	whether or not that can't be done through
18	policy and process.
19	MR. GALE: I agree, Jeff. I don't
20	think the committee needs to really take a
21	vote on this. We've been working on this with
22	you all and we'll get to where we need to get.

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1	MR. WIESE: Do we move to the
2	public?
3	CHAIR FORD: Comments from the
4	public? No comments from the public. Don, do
5	you have your card up?
6	MEMBER STURSMA: I think I heard
7	Massoud say we don't need a vote on it and I
8	guess I would we're going to see the states
9	fight here. I personally would prefer we did
10	have a vote and the vote would be I guess
11	number 3 is the only option is to basically
12	take this off the table. I think we seem to
13	have some consensus that it's may not be
14	necessary or appropriate as a rule. And
15	rather than leaving it hanging I would just as
16	soon see a vote that it be taken off the
17	table. And apparently the only way to do that
18	is with the language in number 3. So with
19	that I would move that the proposed rule,
20	what's it called.
21	MR. WIESE: Just one quick
22	question, Don. I mean, I guess procedurally

	Page 366
1	I see your point. But the only question I
2	would have is having gone through all the
3	proposal and the comment and the discussion it
4	seems to me that if there is an option to
5	table, you know, for later discussion. It's
6	not going to move forward without a vote from
7	the committee. So if there is a motion if
8	it's possible to table it while we do the
9	additional work and better inform the
10	committee about the range of options here I
11	think I would like to exercise that. But I
12	don't know procedurally if you have a table.
13	MEMBER GARDNER: Madam Chair?
14	CHAIR FORD: Yes.
15	MEMBER GARDNER: I move that the
16	matter be tabled for future discussion.
17	CHAIR FORD: Any second?
18	MEMBER DRAKE: Second.
19	CHAIR FORD: All in favor?
20	(Show of hands)
21	CHAIR FORD: Opposed?
22	(Show of hands)

Page 367 1 CHAIR FORD: All in favor. 2 MR. GALE: The last item to be discussed is going to be presented by Mr. Mike 3 Israni. This is only a liquid issue I'm just 4 5 saying for the gas guys. 6 MR. ISRANI: I'm Mike Israni. 7 This proposal I believe is even easier than 8 all the non-controversial proposals that you voted earlier and so we should be out in 5 9 10 minutes. Okay. Now, in this proposal all we are 11 12 doing is trying to put back a missing sentence 13 from 2007 Federal Register. And I'll explain 14 to you how we introduce that in this 15 miscellaneous rulemaking. So if you look at this current 16 slide this is the current language for the gas 17 18 integrity management -- for the liquid 19 integrity management in the high-consequence 20 And if you pay attention to this areas. 21 sentence here, "An operator must calculate 22 temporary reduction in operating pressure

	Page 368
1	using the formula such and such of ASME
2	B31.4." And it stops there. Actually in 2007
3	Federal Register we had a further sentence
4	which allowed alternative formulas to use.
5	And we go to the next slide.
6	And you'll see the missing
7	sentence from 2007 is here in the purple
8	language. If the formula's not applicable to
9	the type of anomaly or would produce a higher
10	operating pressure an operator must use
11	alternative acceptable method to calculate
12	reduce operating pressure. So that sentence
13	Federal Register missed when they came up with
14	the code. And all we are attempting was to
15	put that same sentence back. But in doing so
16	we modified some wording there which triggered
17	a couple of comments. So the next slide will
18	show you what we modified.
19	Now, what you see here, the red
20	text here is the modified language. And what
21	is in the purple underneath is the original
22	language, missing language that we were trying

	Page 369
1	to put back. This text here we introduced
2	because let me go back to the previous
3	slide. Here we are saying to calculate using
4	this ASME B31.4 section which was referring
5	back to same B31G and RSTRENG and all those
6	which we already had in our paragraph (B) of
7	this section. So all we did was instead of
8	that we introduced this paragraph (B). So we
9	didn't need that ASME section.
10	And by doing this we also made a
11	small wordsmithing here. We introduced
12	another formula calculation method using
13	195.106 and that's where we got the comments
14	for because this was a newer language and this
15	was the paragraph (B) was not controversial
16	at all.
17	So on this one, this rulemaking we
18	got comments, we got only a couple of
19	comments, comments from API and AOPL and they
20	suggested language here and all they said was
21	to they accepted our changes by using
22	formula, paragraph (B) but they introduced

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1	this additional 2-month prior to the date of
2	inspection in the language. And this wasn't
3	any controversial issue because we have an FAQ
4	on the liquid which allows this 2-month period
5	for calculating your this reduction of
6	pressure.
7	So we don't have any issues with
8	the language which is being proposed here by
9	API because this we currently have in our
10	FAQ under 7.1 FAQ under the liquid integrity
11	management rule.
12	Now, because all the changes that
13	are being made here was to pick up the
14	language that was missing and take out the
15	ASME reference and get paragraph (B) and our
16	guidance was already giving them 2 months
17	prior date to calculate the operating pressure
18	we don't see any problem with this revised
19	language, what they propose. And we
20	accordingly will respond to this in our final
21	rulemaking.
22	MEMBER SHELTON: We passed around

Page 371 a handout that has three columns on it. 1 And 2 the first column shows the rule change as The second column shows the comment 3 proposed. 4 provided by API as shown up there on the 5 screen. 6 After those comments were 7 submitted we had further discussions among 8 integrity managers at API and came up with a slightly revised third column. 9 And the difference between the second column and the 10 third column is highlighted there. It changes 11 12 from the 2 months prior to the inspection to the 2 months prior to -- based on actual 13 14 operating pressure 2 months prior to the 15 effective date of the pressure reduction. In 16 other words, for the previous 2 months from 17 that moment that we're taking that reduction 18 we think it's logical to use the most recent 19 data. 20 It could have been months, maybe 21 even many months ago that the tool was 22 actually run and that the inspection was done

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1	and so it's based on old data at that point.
2	By using the most recent 2 months we're
3	effectively taking the 20 percent reduction
4	from what the pipe has most recently seen.
5	And that should be actually more
6	conservative in that the if the line was
7	run at a lower pressure in the previous 2
8	months we would take 20 percent then off that
9	lower pressure and that would be allowed then
10	to go back to old data that says it could
11	actually have been at a higher pressure. So
12	we think that this change makes sense. And we
13	understand that what the FAQ says and the
14	reason before it and we would hope that the
15	FAQ could be revised to match this language
16	here as well.
17	MR. ISRANI: Thank you, Larry.
18	CHAIR FORD: Any other remarks,
19	discussion? Oh, I'm sorry, Rick.
20	MEMBER KUPREWICZ: Rick Kuprewicz
21	on the Liquid Committee. I've just got to
22	play devil's advocate. I'm a little sensitive

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1	to some of this stuff. This may be not a bad
2	issue here. But if the lawyers were running
3	the operation and making those decisions they
4	could come up with the idea of before you ran
5	an inspection raise the hell out of your
6	operating pressures and hope it doesn't fail.
7	Well, I don't think most operators would do
8	that.
9	Is that a legitimate am I
10	missing something here? I don't want to make
11	something that doesn't exist but I'm a little
12	sensitive to pressure increases.
13	MEMBER SHELTON: As I understand
14	that was one of the concerns when the FAQ was
15	written was that after I run the tool I could
16	run the line a little bit harder, trying to
17	get that. Well, whether it's based on when
18	the tool is run or based on when we get the
19	final report on the tool if someone were
20	inclined to game it they it would certainly
21	just change the time that they're actually
22	gaming it for that reference. But the reality

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1	is that we seldom have the pipeline capacity
2	and I can say never have the nerve to actually
3	game it that way.
4	MEMBER KUPREWICZ: Most wouldn't.
5	And the 20 percent buys you a pretty quick for
6	an immediate repair. You're fixing it fairly
7	quickly. I don't have any comment.
8	CHAIR FORD: Linda?
9	MS. DAUGHERTY: Just a question.
10	Actually I probably should let Jeff ask it.
11	But how can you assure that your defect has
12	not grown between the date of the inspection
13	and the date of the pressure reduction? Would
14	it be possible that you would have a change in
15	actual defect?
16	MEMBER SHELTON: Well, it is
17	possible that you could have a change in the
18	actual defect which is why we think the more
19	recent data is what's the most valid data to
20	base the pressure reduction on. The most
21	recent data being the pressure at which it's
22	most recently operated safely.

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1	MEMBER DAVIED: Larry Davied.
2	Basically I think the liquid industry here is
3	aligned with trying to be conservative. And
4	so stating that recent time here is trying to
5	be more restrictive to that question. And I
6	think, Rick, it even goes to yours because
7	without that going back any point in time we
8	don't think is appropriate. So trying to
9	align with what the FAQs tell you today are
10	the 60 days, taking the 20 percent reduction.
11	It is a viewed to be an immediate repair
12	condition that has not failed. So taking a
13	pressure reduction upon discovery of that is
14	aligned with trying to be conservative there.
15	MR. GILLIAM: Jeff Gilliam, PHMSA.
16	If you want to make a real conservative
17	approach I would propose a little different
18	wording, that perhaps you use the lowest
19	pressure either preceding the evaluation or 2
20	months prior to your identified of the
21	pressure reduction. That way it's absolutely
22	20 percent of the lowest number that it's

	Page 376
1	seen.
2	And the only reason I'm suggesting
3	that is there is a possibility that you would
4	operate at a higher pressure and a defect
5	could not fail, but could be growing. And
6	then you're taking a 20 percent reduction on
7	a higher pressure versus at least the 20
8	percent prior to you identifying the defect
9	existed.
10	Now I do agree with you there is a
11	possibility that you could be operating at a
12	lower pressure but I'm not sure that would be
13	likely.
14	MEMBER DAVIED: I very much
15	misspoke if I left the impression of trying to
16	take a most conservative because that was not
17	I think it's important to take an
18	appropriately conservative and that's the
19	recognition that the pipeline has been in
20	service in near recent terms at that pressure.
21	Taking a 20 percent reduction from that is a
22	conservative approach to it. So I did not

	Page 377
1	intend if I did I misspoke.
2	CHAIR FORD: Further discussion?
3	MR. GILLIAM: Jeff Gilliam with
4	PHMSA. I'll make one general comment. There
5	was lots of discussion and lots of debate that
6	went into those original FAQs. I would not
7	recommend going away from that with our
8	philosophy here unless we take that back and
9	do a lot of discussion internally. But I
10	would rather keep it just as the FAQ currently
11	says. The industry has been following that
12	for some time. It appears to have been
13	successful and I don't see a reason to vary
14	from that at this point.
15	CHAIR FORD: Rick?
16	MEMBER KUPREWICZ: Yes, as a
17	representative of the public I also have an
18	obligation. I'm not here to punish the
19	industry but I get a little nervous. I think
20	there's going to be a lot of discussion about
21	pressure cycling and growth phenomena, both
22	liquid and gas. And I don't know if this is

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1	the more conservative approach. Maybe the
2	check is in how quickly you get to the repair
3	for an immediate repair. But my first
4	reaction from a technical aspect is you could
5	have an anomaly that especially on a liquid
6	line that could really be growing and moving
7	you away from the the 20 percent
8	historically has proven fairly reasonable but
9	there have been failures even at the 20
10	percent reduction. So I'm a little
11	uncomfortable but I'll listen to the committee
12	if they have other suggestions.
13	But I'm supportive of PHMSA's
14	position of staying fairly conservative
15	especially on the more aggressive cycle lines
16	which I think you're going to find are more
17	than just liquid. Thank you.
18	CHAIR FORD: Massoud?
19	MEMBER TAHAMTANI: Just for the
20	record I support what was said by you and also
21	our technical expert down there.
22	CHAIR FORD: Is there a motion?

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1	Public?
2	MR. LIDIAK: I think that this
3	is Peter Lidiak with API. I mean, I think
4	that the liquid integrity managers are
5	satisfied with the proposed revisions that
б	PHMSA put forward. We actually intended to
7	put forward a more conservative suggestion
8	with the third column that was passed out and
9	I believe it is a more conservative position
10	but if you would rather not have that and
11	revert to what the PHMSA staff has proposed
12	we're satisfied with that.
13	MS. DAUGHERTY: You know, it's one
14	of those things that we have to think through.
15	You know, it is a proposal. We have to figure
16	out, you know, based on our we propose
17	we have an FAQ on what we think is
18	conservative like Jeff pointed out. It would
19	be hard for us to support on the fly a
20	revision. We'd have to think that through.
21	It may be more conservative and it
22	may be a great idea, but I don't know what the

	Page 380
1	appropriate process here is and how the
2	committee votes. But whatever the case we
3	will take back both ideas and be looking at
4	them. I think on the record though we have
5	the original proposal, John, is that correct?
6	Do we have the yes, we have the original
7	proposal on the record to the committee. When
8	a secondary proposal is introduced in the
9	group does that also go on the record so we
10	can consider it? Okay. So we can look at
11	both. Thank you.
12	MEMBER DAVIED: This is Larry
13	Davied again. I guess without I'm
14	confused. Without specifying what the time
15	span is for considering the pressure drop it
16	leaves it very vague and open. So it's
17	critical that it has a defined term where it's
18	established that the pipeline has been safely
19	operating and that pressure reduction is taken
20	from it. And that is the intention of having
21	the 60-day period versus picking any point in
22	time that could be seen.

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1	And again, that is I believe
2	consistent with what our FAQs are allowing us
3	to do. These are the immediate repair
4	conditions, the implication is going in and
5	not running for long periods of time there.
6	It is to go and fix the anomaly. But it's
7	critical that that time be defined.
8	MEMBER SHELTON: I'm just trying
9	to be clear on which version we're looking at
10	now. Because I understood that Mike did
11	present the middle column up here as being
12	acceptable, was that correct? Which was the
13	comment provided by API. I think it was the
14	next slide. Okay.
15	CHAIR FORD: Craig?
16	MEMBER PIERSON: Craig Pierson,
17	hazardous liquids. Making a motion that
18	proposed rule as previously pictured and
19	submitted by AOPL/API as dated March 9th, 2012
20	if you wanted to do this you could do it
21	(Laughter)
22	MEMBER PIERSON: is technically

Page 382 1 feasible, reasonable, cost-effective and 2 practicable. 3 CHAIR FORD: Second. Is there a 4 second? 5 MEMBER ARMSTRONG: I'll second it. CHAIR FORD: Okay. It's been 6 7 moved and properly seconded. All in favor 8 raise your hands. (Show of hands) 9 10 CHAIR FORD: All opposed? 11 (No response) 12 CHAIR FORD: The motion is adopted unanimously. Thank you. Thank you. 13 14 MR. GALE: There's only three more 15 items, ma'am. No, I'm just joking. 16 (Laughter) 17 Thank you. MR. GALE: 18 CHAIR FORD: This meeting is now -19 - Linda, did you have any closing remarks? 20 MS. DAUGHERTY: Yes. I am very 21 impressed with this group. You guys came to 22 resolution on some very controversial items.

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1	I'm very proud of you and impressed.
2	Jeff had to step out. He wanted
3	me to remind everyone that we start bright and
4	early at 9 a.m. tomorrow morning here. We'll
5	be split up into two groups, the liquid group
6	we're not sure exactly how they're dividing
7	this up. Apparently this room is being split.
8	So you'll either be coming into that side of
9	the room or this side of the room and we'll
10	have a lot of good information to cover. And
11	we'll reconvene at 9. Thank you.
12	CHAIR FORD: Thank you.
13	(Whereupon, the foregoing matter
14	went off the record at 5:15 p.m.)
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#### CERTIFICATE

This is to certify that the foregoing transcript

In the matter of: Joint TPSSC and THLPSSC Meeting

Before: Hon. Lula M. Ford

Date: 07-11-12

Place: Washington, DC

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

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Court Reporter

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