UNITED STATES DEPARTMENT OF TRANSPORTATION FEDERAL MOTOR CARRIER SAFETY ADMINISTRATION

) Order No.: NC-2012-5003-IMH
195 COACH INC.,)) Service
) Date:
COACH 88, INC.,) Service
USDOT 785178) Date:
RA TRANSPORTATION,) Service
USDOT 1856875) Date:
UNITED TOURS,) Service
USDOT 1964240) Date:
TWINS JIANG CORP.,) Service
USDOT 1786076) Date:
TONY BUS LINE, INC.,) Service
USDOT 1479668) Date:
TONY BUS EXPRESS LINE, INC.,) Service
USDOT 1490687) Date:
TONY BUS EXPRESS LINE, INC.,) Service
USDOT 1628136) Date:
HU MEI EXPRESS, INC. d/b/a HUA) Service
MEI EXPRESS, USDOT 1072668) Date:
CO TO TRAVEL INC) Service
GO TO TRAVEL, INC., USDOT 2151433) Date:
HUA MEI LIN a/k/a LINDA LIN,) Service
HUA MEI LIN a/k/a LINDA LIN,) Date:
JING SUN a/k/a TONY,) Service
JINO DUN A/MA TOMT,) Date:
SHENG TAN GAO a/k/a ANDY GAO,) Service
BILLIO TAN GAO a/Na ANDI GAO,) Date:
)

)	Service		
)	Date: :		

ZUN HAO LIN a/k/a JOHN LIN,

IMMINENT HAZARD OPERATIONS OUT-OF-SERVICE ORDER

This is an Imminent Hazard Operations Out-of-Service Order ("ORDER") by the Secretary of Transportation (the "Secretary") pursuant to 49 U.S.C. § 521(b)(5)(A), 49 U.S.C. § 13102, 49 U.S.C. § 13905(f), 49 U.S.C. § 31144(c)(1) and (2), 49 U.S.C. § 31144(c)(5), 49 C.F.R. § 386.2, 49 C.F.R. § 386.72(b)(1), 49 C.F.R. § 386.73, and 49 C.F.R. § 390.5 and pursuant to a delegation of authority to the Field Administrator, Eastern Service Center, Federal Motor Carrier Safety Administration (FMCSA), United States Department of Transportation (USDOT), Glen Burnie, Maryland. This ORDER applies to Hua Mei Lin a/k/a Linda Lin; Jing Sun a/k/a Tony; Sheng Tan Gao a/k/a Andy Gao; Zun Hao Lin a/k/a John Lin; 195 Coach, Inc.; Coach 88, Inc., USDOT # 1785178; RA Transportation, USDOT # 1856875, MC 672106; United Tours, USDOT #1964240, MC 696105; Twins Jiang Corp., USDOT #1786076, MC 650835; Tony Bus Line, Inc., USDOT # 1479668, MC 558229; Tony Bus Express Line, Inc., USDOT # 1490687, MC 561007; Tony Bus Express Line, Inc., USDOT # 1628136, MC 602442; Hu Mei Express, Inc. d/b/a Hua Mei Express, USDOT # 1072668, MC 463147; and, Go To Travel, Inc., USDOT #2151433, MC 748081, each in their individual capacity and collectively as one commercial motor vehicle operation (referred to collectively herein as "you", "your", and /or "I95 COACH") and to any motor vehicles owned, leased, or operated by I95 COACH, and used in the I95 COACH motor carrier operation.

The Secretary and the FMCSA find your operations constitute an **imminent hazard.**This finding means that based upon your present state of unacceptable safety compliance, your

operation of any commercial motor vehicles poses an **imminent hazard** to public safety.

EFFECTIVE IMMEDIATELY, YOU MUST CEASE ALL COMMERCIAL MOTOR

VEHICLE OPERATIONS, INCLUDING ALL INTERSTATE OR INTRASTATE

TRANSPORTATION OF PASSENGERS BY DRIVERS FROM ALL DISPATCHING

LOCATIONS OR TERMINALS.

THE PROHIBITIONS ON OPERATION IN THIS ORDER APPLY TO 195

COACH, AS WELL AS ANY AND ALL OF ITS OFFICERS, DIRECTORS, AND

MANAGERS, SUCCESSORS, ASSIGNS AND AFFILIATED COMPANIES. EXCEPT

AS PROVIDED BELOW, 195 COACH MAY NOT USE OWNED, LEASED, RENTED OR

CHARTERED VANS, SHUTTLES, BUSES, OR OTHER MOTOR VEHICLES TO

CONTINUE ANY COMMERCIAL MOTOR VEHICLE OPERATIONS. FURTHER, 195

COACH MAY NOT CONTINUE ANY COMMERCIAL MOTOR VEHICLE

OPERATIONS THROUGH INTERLINE AGREEMENTS, SERVICE AGREEMENTS

OR CHARTER AGREEMENTS.

Commercial motor vehicles and their drivers now in interstate or intrastate commerce may proceed to their next immediate destination, which is defined as the next scheduled stop for vehicles already in motion where the passengers can be safely accommodated. (*See* 49 C.F.R. § 386.72(b)(4) and (5)).

NO ADDITIONAL PASSENGERS MAY BE LOADED OR TRANSPORTED,

NOR MAY THE COMMERCIAL MOTOR VEHICLES BE OPERATED IN

INTERSTATE OR INTRASTATE COMMERCE WHILE THIS ORDER IS IN EFFECT.

AN EMPTY COMMERCIAL MOTOR VEHICLE MAY BE MOVED TO A LOCATION

TO BE STORED OR REPAIRED ONLY UPON APPROVAL FROM THE FIELD

ADMINISTRATOR, FMCSA EASTERN SERVICE CENTER.

YOU ARE FURTHER NOTIFIED THAT, AS A RESULT OF THE ISSUANCE OF THIS ORDER, AND PURSUANT TO 49 U.S.C. § 13905(f)(2), YOUR FEDERAL OPERATING AUTHORITY REGISTRATION IS HEREBY REVOKED.

I. JURISDICTION

I95 COACH is a motor carrier engaged in interstate commerce and is therefore subject to the Federal Motor Carrier Safety Regulations ("FMCSRs"), 49 C.F.R. Parts 350-399, as well as the Orders of the USDOT and FMCSA. (*See* 49 U.S.C. §§ 506, 507, 13501, 31133 and 31136.) I95 COACH is required to comply, and to ensure its drivers and employees comply, with the FMCSRs. 49 C.F.R. § 390.11.

II. BASIS FOR ORDER

The basis for determining that I95 COACH's motor carrier operations and the continued operation of commercial motor vehicles under I95 COACH's ownership or control pose an imminent hazard to the public is that I95 COACH's operational structure and deficient safety management controls substantially increase the likelihood of serious injury or death if not discontinued immediately. I95 COACH does not have adequate safety management controls in place to ensure acceptable compliance with applicable safety requirements. 49 C.F.R. § 385.5. I95 COACH does not, among other things, ensure that its drivers comply with hours of service and records of duty status requirements (49 C.F.R. Part 395), administer a drug and alcohol testing program (49 C.F.R. Parts 40 and 382), ensure its commercial motor vehicles are properly and regularly inspected, repaired and maintained (49 C.F.R. Part 396), nor does it have adequate means of determining whether drivers are qualified to operate a commercial motor vehicle (49 C.F.R. Parts 383 and 391). Moreover, I95 COACH has not designated a qualifying principal

place of business (49 C.F.R. Part 390). Individually and cumulatively, these violations and conditions of operation substantially increase the likelihood of serious injury or death to I95 COACH drivers, passengers and the motoring public.

III. BACKGROUND

On or about June 20, 2011, FMCSA initiated an investigation, which remains open, concerning the operations of I95 COACH, to determine the scope of the motor carrier operations and safety management controls. The investigation revealed widespread violations of the FMCSRs demonstrating a continuing and flagrant disregard for compliance with the FMCSRs and an organizational and safety management structure indifferent to motor carrier safety.

During the course of the investigation, FMCSA discovered anomalies in the management structure of I95 Coach, Inc., Coach 88, Inc., USDOT # 1785178, RA

Transportation, USDOT # 1856875, United Tours, USDOT #1964240, Twins Jiang Corp.,

USDOT #1786076, Tony Bus Line, Inc., USDOT # 1479668, Tony Bus Express Line, Inc.,

USDOT # 1490687, Tony Bus Express Line, Inc., USDOT # 1628136, Hu Mei Express, Inc.

d/b/a Hua Mei Express, USDOT # 1072668, and, Go To Travel, Inc., USDOT #2151433,

tending to show affiliation among the entities. Upon closer inspection, FMCSA determined that the several entities are in fact under the common control and management of I95 Coach,

Inc., Hui Mei Lin a/k/a Linda Lin, Jing Sun a/k/a Tony, Andy Gao and Zun Hao Lin a/k/a John Lin, acting in both an individual and collective motor carrier capacity. For example, at various times material to this Order, the collective motor carrier operation shared financial responsibilities by engaging in activities such as paying employee salaries, fuel expenses, maintenance expenses, and/or toll receipts among and between all of the affiliated carriers.

At various times, FMCSA placed segments of the collective motor carrier operation, I95 COACH, out-of-service. On April 10, 2006, FMCSA revoked Hu Mei Express, Inc.'s operating authority registration. Based on a determination that Tony Bus Express Line, Inc., USDOT # 1490687 and Tony Bus Express Line, Inc., USDOT # 1628136, were in fact the same operation, FMCSA consolidated the safety records of the two entities under USDOT # 1628136. Following consolidation, on November 8, 2008, FMCSA served Tony Bus Express, Inc., with a final UNSATISFACTORY safety rating and Order to Cease Operations. Subsequently, FMCSA issued an Order to Cease Operations and Revocation of Operating authority to Tony Bus Express, Inc., for failure to pay a civil penalty, pursuant to 49 U.S.C. 521(b)(8), 49 C.F.R. 386.83(a)(1) and 49 C.F.R. 386.84(a)(1) on August 6, 2009. On October 2, 2008, FMCSA revoked Coach 88 Inc.'s New Entrant registration and ordered the carrier to cease all interstate transportation. On July 22, 2009, FMCSA issued an Order to Cease Operations and Revocation of Operating authority to Twins Jiang Corp., for failure to pay a civil penalty, pursuant to 49 U.S.C. 521(b)(8), 49 C.F.R. 386.83(a)(1) and 49 C.F.R. 386.84(a)(1). The order was effective on July 27, 2009. Finally, on June 11, 2011, FMCSA served an Imminent Hazard Out-of-Service Order and Revocation of Authority on United Tours. All of these orders remain in effect today.

FMCSA issued these Orders only to individual components of the collective motor carrier operation because I95 COACH used its organizational and management structure, including obtaining multiple motor carrier registrations, to mask the true nature of its identity and operational scope. As a consequence, I95 COACH was able to continue motor carrier operations through reincarnated or affiliated carriers in flagrant violation of the Orders, unknown to FMCSA until FMCSA discovered the motor carrier's true identity, organizational

structure and operational scope through the ongoing investigation initiated in June 2011.

Results of the investigation revealed that I95 COACH does not monitor its drivers' hours of service (HOS) to ensure that they do not violate the hours-of-service regulations. I95 COACH does not require its drivers to prepare and submit records of duty status. I95 COACH's negligent oversight of its drivers results in violations of the HOS regulations. For example, I95 COACH's practice of permitting drivers to operate more than one bus in a given duty period and its failure to adequately document which buses drivers operate results in drivers transporting passengers at a time when they may be fatigued because of driving in excess of the maximum driving time, driving after the maximum on-duty time, and/or violation of other HOS regulations.

The results of the investigation also disclosed that I95 COACH has not properly implemented an alcohol or controlled substances testing program. I95 COACH fails to consistently require pre-employment or random testing of employees to ensure that its drivers are able to safely operate commercial motor vehicles. I95 COACH fails to adequately maintain records of its alcohol misuse and controlled substances use prevention programs, thereby thwarting FMCSA's ability to determine I95 COACH's regulatory compliance.

In addition, I95 COACH does not follow FMCSA driver qualification requirements.

I95 COACH does not consistently maintain driver qualification files for all drivers operating commercial motor vehicles in I95 COACH's operation. I95 COACH does not consistently require that employees operating commercial motor vehicles possess a valid commercial driver's license. As a consequence, I95 COACH is unable to ensure that its drivers are qualified to transport passengers in commercial motor vehicles, thereby substantially increasing the likelihood of injury or death to passengers and the motoring public.

I95 COACH does not have an adequate vehicle maintenance monitoring program. In fact, I95 COACH does not routinely require its drivers to complete driver vehicle inspection reports on its commercial motor vehicles. Such actions permit the operation of unsafe commercial motor vehicles and establish an imminently hazardous and potentially deadly situation for the driver, I95 COACH's passengers, and the motoring public.

I95 COACH has attempted to shield the true nature of its operations by failing to designate a qualifying principal place of business. I95 COACH instead has designated *multiple* locations as its place of business, even though no motor carrier operations are conducted at those locations. Further, I95 COACH does not maintain records required by the FMCSRs at a properly designated principal place of business. I95 COACH's failure to designate a qualifying principal place of business and maintain records at that location has prevented FMCSA from monitoring I95 COACH's commercial motor vehicle operations and ensuring compliance with the FMCSRs.

I95 COACH's operational structure, continuing operations through reincarnated or affiliated carriers, and inadequate safety management controls do not function to effectively ensure acceptable compliance with applicable safety requirements to reduce associated risks. By continuing to operate in this manner and in violation of previous FMCSA orders I95 COACH has evaded safety regulation and accountability. These safety management deficiencies resulted violations which substantially increase the likelihood of serious injury or death to I95 COACH'S commercial motor vehicle drivers, passengers and the motoring public. FMCSA has therefore determined that I95 COACH's continued operations constitute an imminent hazard under 49 U.S.C. § 521(b)(5)(A) and 49 C.F.R. § 386.72(b)(1). Accordingly, I95 COACH must cease all motor carrier operations immediately.

IV. REMEDIAL ACTION

To eliminate this imminent hazard, and before this ORDER will be rescinded, I95 COACH must take specific steps to ensure and demonstrate compliance with the FMCSRs.

YOU MUST COMPLY WITH ALL PROVISIONS OF THIS ORDER

- 1. I95 COACH must comply with all Orders FMCSA issued to any segment of the motor carrier operation.
- 2. I95 COACH must consent to FMCSA permanently revoking all certificates of registration previously issued to I95 COACH pursuant to 49 U.S.C. § 13902, and must agree to operate under one certificate of registration once all hazards are abated and the Secretary grants new operating authority registration.
- 3. I95 COACH must consent to conduct all motor carrier operations under one USDOT Number once all hazards are abated and once FMCSA consolidates the records of all USDOT numbers currently held by I95 COACH and grants new registration pursuant to 49 U.S.C. § 13902.
- 4. I95 COACH must identify management officials responsible for safety oversight and compliance with the Federal Motor Carrier Safety Regulations.
- 5. I95 COACH must require its drivers to prepare Driver Vehicle Inspection Reports at the end of each day, implement a procedure so that its drivers can report safety defects and/or deficiencies, and establish procedures so that reported safety defects and/or deficiencies are repaired before the commercial motor vehicle is operated again.
- 6. I95 COACH must ensure its drivers accurately and fully complete their daily records of duty status and submit them to the carrier within 13 days of their completion. I95 COACH must maintain drivers' records of duty status and all supporting documents for a minimum

period of 6 months. Further, I95 COACH must ensure that all records of duty status are accurate by using all means available to it and by comparing each with all supporting documents.

- 7. I95 COACH must submit to the Field Administrator a plan detailing how I95 COACH will: (i) train all drivers used by I95 COACH or its successors, affiliates, or assigns, on compliance with the HOS regulations; (ii) monitor the compliance of all drivers used by I95 COACH or its successors, affiliates, or assigns with the HOS regulations; and (iii) ensure that all drivers used by I95 COACH or its successors, affiliates, or assigns are dispatched in such a way that scheduled routes may be completed within the maximum driving and on-duty hours, as provided in 49 CFR § 395.5.
- 8. I95 COACH must establish a DOT controlled substance and alcohol testing program in compliance with 49 C.F.R. Parts 40 (Procedures for Transportation Workplace Drug and Alcohol Testing Programs) and 382 (Controlled Substances and Alcohol Use and Testing) and provide evidence of this program to the Eastern Service Center Field Administrator.
- 9. I95 COACH must ensure that it maintains driver qualification files, as required by 49 C.F.R. Part 391.
- 10. I95 COACH must ensure that a three-year previous employment check is performed on its drivers prior to their operating a commercial motor vehicle, in accordance with 49 C.F.R. § 391.23.
- 11. I95 COACH must ensure that all drivers are adequately trained in the requirements of the FMCSRs and that they are able to conduct motor carrier operations consistent with those regulations.

- 12. I95 COACH must ensure that an annual list of traffic violations is obtained from each driver, an annual Motor Vehicle Record is obtained, and that an annual review is performed on each driver's driving record.
- 13. I95 COACH must mark, in accordance with 49 CFR § 390.21, any vans or other commercial motor vehicles owned by I95 COACH or transporting passengers as part of a transportation initiated or continued by I95 COACH. This requirement applies to vehicles designed to carry 9 or more passengers, including passenger vans owned, operated, or affiliated with I95 COACH. I95 COACH must ensure that drivers operating such vans or other commercial motor vehicles comply with the FMCSRs, including the HOS regulations.
- 14. I95 COACH must identify a qualifying principal place of business and provide that location in writing to the FMCSA Field Administrator, Eastern Service Center.

V. RESCISSION OF ORDER

Before this ORDER will be rescinded I95 COACH must comply with the provisions of this ORDER, eliminate the problems constituting the imminent hazard that its operations and vehicles pose, and adequately demonstrate to the Field Administrator, Eastern Service Center, Federal Motor Carrier Safety Administration, United States Department of Transportation, the actions taken to eliminate the safety problems. I95 COACH cannot avoid this Operations Out-of-Service Order by continuing operations under the name of another person or company. Any sale, lease or other transfer of equipment and/or direct assignment of contracts or other agreements for service by I95 COACH requires the written approval of the Eastern Service Center Field Administrator. Any such action taken in anticipation of this Operations Out-of-Service Order must cease immediately. In addition, any interline agreement, service agreement or charter agreement entered into in anticipation of this Operations Out-of-Service Order must

cease immediately. I95 COACH must have the ORDER rescinded by the Eastern Service Center Field Administrator before it may continue interstate or intrastate operations.

Prior to rescission of the Order, I95 COACH will be required to:

- 1. IDENTIFY THE CAUSE FOR ITS NONCOMPLIANCE.
- 2. DEVELOP A DETAILED PLAN OF ACTION THAT ADDRESSES EACH AREA OF NON-COMPLIANCE, THE STEPS IT INTENDS TO TAKE TO OVERCOME ITS NON-COMPLIANCE AND A TIME TABLE FOR THESE STEPS (THE SAFETY MANAGEMENT PLAN).
- 3. DEVELOP AND CERTIFY THE COMMITMENT OF 195 COACH TO COMPLY WITH THE FMCSRs.
- 4. EXECUTE THE SAFETY MANAGEMENT PLAN AND PROVIDE CERTIFICATION BY ALL OWNERS AND COMPANY OFFICIALS.

Any request to rescind this ORDER, and documentation demonstrating satisfaction of the Remedial Action requirements must be directed to the Field Administrator, Eastern Service Center with a copy to the Division Administrator, New York Division, at the following addresses:

Field Administrator, Eastern Service Center Federal Motor Carrier Safety Administration 802 Cromwell Park Drive Suite N Glen Burnie, MD 21061

Division Administrator, New York Division Federal Motor Carrier Safety Administration Leo W. O'Brien Federal Building Room 815 Clinton Ave. & Pearl Street Albany, NY 12207

VI. FAILURE TO COMPLY

Failure to comply with the provisions of this Operations Out-of-Service Order may subject I95 COACH to an action by the United States Attorney in United States District Court for equitable relief and punitive damages. I95 COACH may be assessed civil penalties of up to \$16,000 per day for each day it continues the proscribed interstate or intrastate operations after the effective date and time of this ORDER. (49 C.F.R. part 386 App. A. § IV(g)). If violations are determined to be willful, criminal penalties may be imposed, including a fine of up to \$25,000 or imprisonment for a term not to exceed one year, or both. (49 U.S.C. § 521 (b)(6)(A)).

VII. ADDITIONAL PENALTIES FOR OTHER VIOLATIONS

Any motor carrier that violates Federal requirements, including the FMCSRs, and/or permits its employee(s) to violate Federal requirements is subject to civil and/or criminal penalty provisions. Penalty provisions for violations of Federal statutes and regulations are separate and distinct from this ORDER. Penalties may be assessed for the violations of Federal requirements, including the FMCSRs, previously discovered, discovered after the service of this ORDER, and/or discovered during subsequent investigations.

VIII. RIGHT TO REVIEW

You have the right to an administrative review in accordance with 5 U.S.C. § 554, pursuant to 49 C.F.R. § 386.72(b)(4). If requested, administrative review shall occur within 10 working days of the issuance of this ORDER. (49 U.S.C. § 521(b)(5) and 49 C.F.R. § 386.72(b)(4)). A request for review must be addressed to the Assistant Administrator, United States Department of Transportation, Federal Motor Carrier Safety Administration, with a copy sent to the Field Administrator, Eastern Service Center at the following addresses:

Assistant Administrator Federal Motor Carrier Safety Administration 1200 New Jersey Avenue, S.E. Washington, D.C. 20590

Field Administrator, Eastern Service Center Federal Motor Carrier Safety Administration 802 Cromwell Park Drive Suite N Glen Burnie, MD 21061

The request must state the material facts at issue which you believe dispute or contradict the finding that I95 COACH's operations constitute an "imminent hazard" to the public.

A REQUEST FOR REVIEW DOES NOT IN ANY WAY DELAY YOUR DUTY TO

COMPLY WITH THIS ORDER IMMEDIATELY. 195 COACH'S RESPONSE TO THIS

OPERATIONS OUT-OF-SERVICE ORDER WILL NOT ALTER ANY PROPOSED OR

FINAL SAFETY FITNESS RATINGS.

Issued this 30^{th} day of MAY, 2012.

Robert W. Miller, Field Administrator
United States Department of Transportation
Federal Motor Carrier Safety Administration