# BEFORE THE UNITED STATES DEPARTMENT OF TRANSPORTATION PIPELINE AND HAZARDOUS MATERIALS SAFETY ADMINISTRATION

# IN THE MATTER OF:

Nortru, LLC

(Respondent)

PHMSA Case No. 11-0234-CD-CE PHMSA Case No. 12-0123-SIBC-CE

# **COMPROMISE ORDER**

By this Order I find that Nortru, LLC committed eleven (11) violations of the Hazardous Materials Regulations (HMR), 49 C.F.R. Parts 171-180. Accordingly, I assess Respondent a \$31,800 civil penalty for the violations.

### I. Summary

### Respondent:

Nortru, LLC c/o PSC, LLC 5151 San Felipe, Suite 1600 Houston, TX 77056

ATTN: Marlene O. Jenkins-Smith, Executive Asst./ Legal Department

No. of Violations:

11

Total Payment Due: \$31,800

### II. Finding

This matter comes before me after Nortru, LLC (Respondent) and the Pipeline and Hazardous Materials Safety Administration agreed to a disposition of this case. I find Respondent committed the violations described in the Compromise Agreement (Agreement), which I have attached hereto. I have reviewed the Agreement and I find that the terms as outlined therein are in the best interest of justice. The Agreement, in its entirety, is incorporated and attached to this Order. All of the terms and conditions of the Agreement shall be given the full force and effect of an Order issued pursuant to the Federal hazardous materials transportation law, 49 U.S.C. § 5101, et seq., or the Hazardous Materials Regulations, 49 C.F.R. Parts 171 – 180.

It is so Ordered,

anessa Allen Sutherland

Chief Counsel

Pipeline and Hazardous Materials Safety Administration

-/

Attachments

## CERTIFICATE OF SERVICE

This is to certify that on the <u>and</u> day of <u>source</u>, 2013, the undersigned served in the following manner the designated copies of this Order with attached addenda to each party listed below:

Marlene O. Jenkins-Smith, Executive Asst./ Legal Department
Nortru, LLC c/o PSC, LLC
5151 San Felipe, Suite 1600
Houston, TX 77056

Original Order with Copy of Agreement Certified Mail Return Receipt Requested

William Schoonover, Director Pipeline and Hazardous Materials Safety Administration Office of Hazardous Materials Safety Field Operations 1200 New Jersey Avenue, S.E. Washington, D.C. 02590 One Copy (without enclosures)
Via Electronic Mail

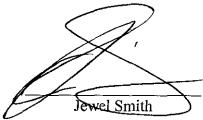
Kipton Wills, Director Pipeline and Hazardous Materials Safety Administration Central Region Office 2300 East Devon Avenue, Suite 478 Des Plaines, IL 60018

One Copy (without enclosures)
Via Electronic Mail

Tyler Patterson, Attorney Pipeline and Hazardous Materials Safety Administration Office of Chief Counsel 1200 New Jersey Avenue, S.E. PHC-10, E24-311 Washington, D.C. 20590 One Copy Personal Delivery

U.S. DOT Dockets
U.S. Department of Transportation
1200 New Jersey Avenue, S.E.
Room W12-140
Washington, D.C. 20590

One Copy Personal Delivery



# BEFORE THE UNITED STATES DEPARTMENT OF TRANSPORTATION PIPELINE AND HAZARDOUS MATERIALS SAFETY ADMINISTRATION

### IN THE MATTER OF:

Nortru, LLC (Respondent)

PHMSA Case No. 11-0234-CD-CE PHMSA Case No. 12-0123-SIBC-CE

### COMPROMISE AGREEMENT

### I. Parties

The Parties to this Compromise Agreement (Agreement) are:

Nortru, LLC ("Respondent"), a recycler of hazardous materials and consolidator of waste materials,

and

The Pipeline and Hazardous Materials Safety Administration ("PHMSA"), a modal Administration of the United States Department of Transportation.

### II. Authority/Jurisdiction

- A. The Parties enter into this agreement under authority of 49 U.S.C. § 5123(e) and 49 C.F.R. § 107.327(a)(1).
  - B. For the Purposes of this Agreement, Respondent acknowledges:
- (1) As a person who recycles hazardous materials and consolidates waste materials for transportation to third parties, Respondent is a regulated entity subject to the Hazardous Materials Regulations (HMR) and to the jurisdiction of (a) the Secretary of Transportation, (b) the PHMSA's Associate Administrator for Hazardous Materials Safety, and (c) PHMSA's Office of Chief Counsel (49 U.S.C. § 5103(b) and 49 C.F.R. § 107.301); and
- (2) Although the parties have agreed to a compromise of this proceeding, such compromise constitutes an admission on the part of the Respondent that it committed the alleged violations found by PHMSA and/or an agreement with the facts alleged by

PHMSA; PHMSA has sufficient proof to show, by a preponderance of the evidence, Respondent's violation of the Federal regulations listed in Section V below; and

(3) Respondent received proper notice of PHMSA's actions in the proceeding.

### III. Background

- A. Investigators from PHMSA's Office of Hazardous Materials Enforcement (OHME) conducted a compliance inspection of Respondent's facility in Detroit Michigan on January 5, 2011 and November 14, 2011, pursuant to 49 U.S.C. § 5121 and 49 C.F.R. § 107.305. PHMSA's investigators reported eleven (11) alleged violations of the HMR. After the conclusion of the compliance inspection, PHMSA's Investigators contacted and interviewed the Respondent, and then conducted an "exit briefing" during which the investigators discussed the alleged violations and the required corrective actions with Respondent's representative.
- B. Upon completion of the compliance inspection, the investigators submitted a report to the director of OHMSFO's Central Region, who reviewed the report for accuracy and sufficiency of evidence. Based on that review, the Region Director referred the matters to PHMSA's Assistant Chief Counsel for Hazardous Materials Safety thereby recommending the initiation of a civil penalty action against Respondent pursuant to 49 C.F.R. § 107.311.
- C. Based on a preliminary assessment of the apparent nature, circumstances, extent, and gravity of the probable violations, as set forth in the inspector's report, on August 17, 2012, an attorney from PHMSA's Hazardous Materials Safety issued a Notice of Probable Violation (NOPV) alleging eleven violations of the HMR and proposing a \$42,450 civil penalty.

### IV. Basis of Agreement

- A. Reply to Notice. On October 26, 2012, Respondent submitted a timely reply to the Notice.
- B. <u>Corrective Action</u>. In a letters dated February 10, 2011, December 14, 2011, February 10, 2012, and October 26, 2012, Respondent submitted evidence of corrective actions it had taken in response to the exit briefing. The following is a summary of all of Respondent's documented corrective actions.
  - 1. Respondent has re-trained its employees on proper shipping descriptions.
  - 2. Respondent has reviewed and re-trained employees on its security plan procedures.
  - 3. Respondent has reviewed the package requirements for use with its special permits.
  - 4. Respondent has remediated the leaking container.

- 5. Respondent has provided refresher training on closure requirements, obtained updated closure instructions from container manufacturers and incorporated the instructions into its SOP books.
- 6. Respondent has ensured that aerosols are either capped or valve stems removed prior to packaging.
- 7. Respondent has updated special permit matrix and SOP books to reflect only those special permits which are active.
- 8. Respondent has provided refresher training on the need for discharge valves and appurtenances to be capped or blank flanged.
- 9. Respondent provided refresher training on overpack markings.
- 10. Respondent has corrected its training records to include all required information.
- 11. Respondent has ensured that all previous labels for re-usable containers are blacked or removed and reviewed requirements with staff.

PHMSA finds that the foregoing corrective actions have corrected the violations outlined in the Notice.

- C. <u>Finances</u>. Respondent has requested mitigation based on finances and has provided the necessary documentation to qualify for such consideration.
- D. <u>Informal Conference</u>. The terms of this settlement was reached without the need for an Informal Conference.

# V. Compromise Penalty Amount

HMR Violation	NOPV Penalty Amount	Compromise Penalty Amount
Accepting and transporting in commerce a hazardous materials, UN 1057, Waste, Lighters, 2.1 and UN 1950, Aerosols, 2.1, in fiber drum containers that were not authorized for use under their respective special permits in violation of DOT SP 11296, DOT SP 13179, and 49 C.F.R. §§ 172.203(a) and 107.107(d).	(PHMSA Case No. 11-0234-CD-CE) \$7,000	\$5,250
Offering for transportation in commerce various hazardous materials when the shipping papers did not comply with the requirements as prescribed in the HMR in violation of 49 C.F.R. §§ 171.2(a-e), 172.201(a)(1) and 172.303(a).	(PHMSA Case No. 11-0234-CD-CE) \$900	\$675
Allowing employees to perform a function subject to the requirements of the HMR when the employees failed to adhere to the company security plan as required by 172.802(a)(2) in violation of 49 C.F.R. §§ 171.2(a), 172.800(a), and 172.802(a)(2).	(PHMSA Case No. 11-0234-CD-CE) \$2,000	\$1,500
Offering for transportation in commerce a hazardous	(PHMSA Case No. 12-0123-SIBC-CE)	\$5,025

material, UN 1950 Waste, Aerosols, 2.1, in a UN certified 11G intermediate bulk container that leaked	\$6,750	
during conditions normally incident to transportation in		
violation of 49 C.F.R. §§ 171.2 and 173.2(b).		
Offering for transportation in commerce a hazardous	(DIDAGA Casa No	
material, UN 1950 Waste Aerosols, 2.1, improperly	(PHMSA Case No. 12-0123-SIBC-CE)	
packaged in a UN 11G package in violation of 49 C.F.R.	12-0125-010-00)	\$5,250
§§ 171.2(a, b, e, f) and 173.306(k).	\$7,000	
Offering for transportation in commerce a hazardous, UN		
1950 Waste Aerosols, 2.1, in a UN certified 11G	(D. T. T. C. )	
intermediate bulk container when the container had not	(PHMSA Case No. 12-0123-SIBC-CE)	
	12-0125-SIBC-CE)	\$1,875
been closed in accordance with the manufacturer's	\$2,500	
closure notification in violation of 49 C.F.R. §§ 171.2(a,	,-,-	
b, e, g), 173.22(a)(4) and 178.601(b).	<del>-</del>	_ <del>_</del>
Offering and transporting in commerce hazardous		
materials (Waste Aerosols, 2.1) under the DOT-SP	(PHMSA Case No.	
12482 and DOT-SP 11296 special permits when the	12-0123-SIBC-CE)	\$5,250
company was not a party to the special permits in	\$7,000	<b>.</b> - <b>,</b> -
violation of DOT-SP 12482, DOT-SP 11296 and 49	\$7,000	
C.F.R. §§ 171.2(a, b, e, g), and 173.22a(b).		
Transporting UN 3287 toxic liquid, inorganic n.o.s.	(DYD 404 0 N	
(nickel chloride), 6.1, III in a UN 31H1/Y specification	(PHMSA Case No. 12-0123-SIBC-CE)	
intermediate bulk container that had no secondary means	12-0123-SIBC-CE)	\$3,750
of closure in violation of 49 C.F.R. §§ 171.2(a, e),	\$5,000	
173.35(a) and 178.704(e).		
Transporting and offering in commerce packages marked		
as a UN 1H2 specification drum that was identified as	(PHMSA Case No.	
containing hazardous material when that hazardous	12-0123-SIBC-CE)	\$600
material was not present in violation of 49 C.F.R. §§	\$800	
171.2(k) and 172.303(a).	4000	
Transporting in commerce a hazardous material UN 1263		
Waste Paint related material, 3, III in overpacks that were	(PHMSA Case No.	
not properly marked (OVERPACK) in violation of 49	12-0123-SIBC-CE)	\$2,250
C.F.R. §§ 171.2(a, b, e, g), 173.22(a), 173.25(a)(3) and	92,000	• •
	\$3,000	
173.25(a)(4). Offering and transporting in commerce various	<del>-</del>	
	(DYD FOLCO)	
hazardous materials while allowing an employee to	(PHMSA Case No. 12-0123-SIBC-CE)	
perform a function subject to the requirements of the	12-0123-3IBC-CE)	375
hazardous materials regulations when records of hazmat	\$500	
training were not retained in violation of 49 C.F.R. §§		
171.2(a, b), 172.702(a), and 172.704(a, d).		

# VI. Factors Considered in Determining the Civil Penalty

In determining the amount of a civil penalty, PHMSA considered the following statutory criteria (49 U.S.C. § 5123(c)):

- (1) The nature, circumstances, extent, and gravity of the violation;
- (2) The degree of culpability and history of prior violations;
- (3) Respondent's size;
- (4) Respondent's ability to pay the penalty and its ability to continue to do business; and
- (5) Other matters as justice may require.

Documentation of Respondent's corrective actions for these violations justifies assessing a civil penalty of \$31,800.

### VII. Terms and Conditions

- A. Respondent agrees to pay the sum of \$31,800 as full satisfaction of the civil penalty proposed in the NOPV.
- B. <u>Payment</u>. Respondent agrees to pay \$31,800, as full satisfaction of the civil penalty proposed in the Notice in the following manner:

Respondent must pay \$31,800 within thirty (30) days of the ORDER, which the Chief Counsel will issue after the Respondent signs and returns this Agreement.

- C. By entering into this agreement, Respondent waives any right:
- (1) to present further written or oral explanations, information, and arguments in this matter;
  - (2) to Administrative appeal; and
- (3) to seek judicial review or otherwise contest or challenge the validity of this Agreement or the NOPV associated with this case.
- D. This Agreement resolves only the violations noted in PHMSA Case No. 11-0234-CD-CE and PHMSA Case No. 12-0123-SIBC-CE as referenced in Section V of this agreement and in the NOPV. In the event Respondent commits any future violations of the Federal Hazardous Material Transportation Law, 49 U.S.C. § 5101 et seq., the HMR, or any exemption, or order issued thereunder this violation shall constitute a prior violation under 49 U.S.C. § 5123.
- E. After Respondent signs and returns this Agreement, PHMSA's representative will present the Agreement to the Chief Counsel requesting that the Chief Counsel adopt the terms of this Agreement by issuing a Compromise Order (49 C.F.R. § 107.327(a)(1)). The terms of this Agreement constitute an offer of compromise until accepted by the Chief Counsel.
- F. After issuance of the Compromise Order, Respondent must pay the civil penalty in accordance with the terms of this Agreement. Upon receipt of Respondent's

final payment, the Chief Counsel will close this case with prejudice to the Respondent (49 C.F.R. § 107.327(a)(1)(ii)).

### VIII. Miscellaneous Provisions

- By signing this Agreement, Respondent or its representative warrants to have read the agreement and understood its terms and conditions.
- В. The individuals signing on behalf of the Respondent and PHMSA represent that they are authorized to sign and have authority to enter into this Agreement.
- Respondent's failure to sign and return this agreement within thirty (30) C. days from its receipt will result in the withdrawal of this Agreement and the Chief Counsel will issue an Order pursuant to 49 C.F.R. §§ 107.317(d).
  - Respondent must return the signed Agreement to: D.

Tyler Patterson, Office of the Chief Counsel United States Department of Transportation Pipeline and Hazardous Materials Safety Administration 1200 New Jersey Avenue, S.E. PHC-10, E26-202 Washington, D.C. 20590-0001

Respondent

Federal Tax ID Number 1: 26 - 203 3525

By:

Pipeline and Hazardous Materials Safety Administration

By:

Date: 6/17/13

<sup>&</sup>lt;sup>1</sup> The Taxpayer Identifying Number is required by 31 U.S.C. § 7701(c)(3). PHMSA will use this number for purposes of collecting and reporting on any delinquent amounts arising out of this agreement.

### ADDENDUM A

### **Payment Information**

Respondent must pay a total civil penalty of \$31,800 in accordance with the following:

### Due date

Respondent must pay the civil penalty within 30 days of the date of the ORDER.

### Payment Method

Respondent must pay the civil penalty by one of the following: (1) wire transfer, (2) certified check or money order, or (3) credit card via the Internet.

### (1) Wire Transfer.

Detailed instructions for sending a wire transfer through the Federal Reserve Communications System (Fedwire) to the account of the U.S. Treasury are contained in the enclosure to this Order. Please direct questions concerning wire transfers to:

Financial Operations Division Attn: Robin Cecil Federal Aviation Administration Mike Monroney Aeronautical Center AMZ-341 P.O. Box 269039 Oklahoma City, OK 73125 Telephone (405) 954-8893.

### (2) <u>Check or Money Order</u>.

Make check or money order payable to "U.S. Department of Transportation" (include the Ref. No. of this case on the check or money order) and send to:
Chief, Financial Operations Division

Attn: Robin Cecil Federal Aviation Administration Mike Monroney Aeronautical Center AMZ-341 P.O. Box 269039 Oklahoma City, OK 73125.

### (3) Credit Card.

To pay electronically using a credit card, visit the following website address and follow the instructions:

https://www.pay.gov/paygov/

### Interest and Administrative Charges

If Respondent pays the civil penalty by the due date, no interest will be charged. If Respondent does not pay by that date, the FAA's Financial Operations Division will start collection activities and may assess interest, a late-payment penalty, and administrative charges under 31 U.S.C. § 3717, 31 C.F.R. § 901.9, and 49 C.F.R. § 89.23.

The rate of interest is determined under the above authorities. Interest accrues from the date of this Order. A late-payment penalty of six percent (6%) per year applies to any portion of the debt that is more than 90 days past due. The late-payment penalty is calculated from the date Respondent receives the Order.

### Treasury Department Collection

FAA's Financial Operations Division may also refer this debt and associated charges to the U.S. Department of Treasury for collection. The Department of the Treasury may offset these amounts against any payment due Respondent (31 C.F.R. § 901.3).

Under the Debt Collection Act (see 31 U.S.C. § 3716(a)), a debtor has certain procedural rights prior to an offset. You, as the debtor, have the right to be notified of: (1) the nature and amount of the debt; (2) the agency's intention to collect the debt by offset; (3) the right to inspect and copy the agency records pertaining to the debt; (4) the right to request a review within the agency of the indebtedness and (5) the right to enter into a written agreement with the agency to repay the debt. This Order constitutes written notification of these procedural rights.

# INSTRUCTIONS FOR ELECTRONIC FUNDS TRANSFER TO PIPELINE AND HAZARDOUS MATERIALS SAFETY ADMINISTRATION, U.S. DEPARTMENT OF TRANSPORTATION

1. RECEIVER'S ABA NO.	2. TYPE SUBTYPE
021030004	(provided by sending bank)
3. SENDING BANK ARB NO.	4. <u>SENDING BANK REF NO</u> .
(provided by sending bank)	(provided by sending bank)
5. AMOUNT	6. SENDING BANK NAME
	(provided by sending bank)
7. RECEIVER NAME:	8. PRODUCT CODE (Normally CTR, or
TREAS NYC	sending bank)
9. BENEFICIAL (BNF)- AGENCY	10. REASONS FOR PAYMENT
LOCATION CODE	Example: PHMSA Payment for Case
BNF=/AC-69140001	#/Ticket

<u>INSTRUCTIONS</u>: You, as sender of the wire transfer, must provide the sending bank with the information for Block (1), (5), (7), (9), and (10). The information provided in blocks (1), (7), and (9) are constant and remain the same for all wire transfers to the Pipeline and Hazardous Materials Safety Administration, Department of Transportation

<u>Block #1</u> - RECEIVER ABA NO. - "021030004". Ensure the sending bank enters this nine digit identification number; it represents the routing symbol for the U.S. Treasury at the Federal Reserve Bank in New York.

<u>Block #5</u> - AMOUNT - You as the sender provide the amount of the transfer. Please be sure the transfer amount is punctuated with commas and a decimal point. <u>EXAMPLE:</u> \$10,000.00

<u>Block #7</u> - RECEIVER NAME- "TREAS NYC." Ensure the sending bank enters this abbreviation, which must be used for all wire transfer to the Treasury Department.

Block #9 - BENEFICIAL - AGENCY LOCATION CODE - "BNF=/AC-69140001" Ensure the sending bank enters this information. This is the Agency Location Code for Pipeline and Hazardous Materials Safety Administration, Department of Transportation

<u>Block #10</u> - REASON FOR PAYMENT – "AC-Payment for PHMSA Case#" To ensure your wire transfer is credited properly, enter the case number/ticket number or Pipeline Assessment number."

<u>Note:</u> - A wire transfer must comply with the format and instructions or the Department cannot accept the wire transfer. You, as the sender, can assist this process by notifying, at the time you send the wire transfer, the General Accounting Division at (405) 954-8893.