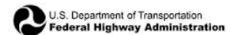
# Roadway Safety Professional Capacity Building Program



Through engaging peer workshops, the RSPCB Program matches agencies seeking solutions to roadway safety issues with trailblazers who have addressed similar challenges and emerged with a roadmap and noteworthy practices for approaching the issue.



### Coordinating State and Regional Transportation Safety Planning through the SHSP Process

An RSPCB Peer Exchange

#### **INTRODUCTION**

Local and regional governments have important roles to play in identifying and addressing safety issues on roadways within their jurisdictions. Congress recognized this need and passed legislation in 1998 requiring safety consideration in transportation plans at the local, regional, and State levels. Efforts have since been underway to increase the explicit consideration of safety in these planning processes. More recently, the focus has shifted to improving the linkage between Strategic Highway Safety Plans (SHSPs) and transportation planning documents, notably Statewide and Metropolitan Long Range Transportation Plans (LRTPs), which are required to consider strategies and services to improve the safety of the transportation system. In addition to these plans, States, Metropolitan Planning Organizations (MPOs) and local agencies typically develop other important transportation planning documents (e.g., corridor, bicycle, freight, transit plans) that frequently include safety elements. Improving the coordination and linkages of the safety elements and priorities among these planning processes supports a comprehensive and holistic approach to transportation safety planning. It also provides additional opportunities to implement safety programs addressing key priorities throughout the State.

This report provides a summary of the proceedings of the "Coordinating State and Regional Transportation Safety Planning through the SHSP Process" Peer Exchange held in New Orleans, Louisiana on May 22 and 23, 2013. The Federal Highway Administration (FHWA) sponsored the Peer Exchange in coordination with Louisiana Department of Transportation and Development (LA DOTD). The purpose of the Peer Exchange was to explore specific strategies the peer States could adopt to improve the coordination of regional and statewide safety planning efforts. Representatives from Louisiana, Nevada and Utah participated in the event (see Agenda A for the full list of participants).

#### PEER EXCHANGE PROCEEDINGS

The format of the Peer Exchange consisted of expert and peer presentations on State practices, followed by facilitated discussions (see Appendix B for the agenda). Throughout the peer exchange participants met with colleagues in their respective States to discuss safety issues and develop action plans covering the key topics discussed. The action plans identified:

- Strategies to improve the coordination of transportation safety planning in their States;
- Resources needed to achieve those objectives; and
- Champions to lead implementation.

A brief description of the peer exchange proceedings is provided below.

#### **Welcoming Remarks**

The Assistant Secretary for Operations Planning for Louisiana Department of Transportation and Development welcomed participants to New Orleans. He remarked on Louisiana's safety accomplishments in recent years. Louisiana has experienced a 32 percent reduction in traffic fatalities over the past six years. This is due in part to Louisiana DOTD's commitment to a culture of safety and their efforts to achieve the goal of "Zero Deaths."

LA DOTD has a number of initiatives underway to further reduce traffic fatalities by improving the coordination of transportation planning. For example, LA DOTD has hosted safety planning boot camps to ensure that regional and local stakeholders are involved early in the planning process when major decisions are made about priorities and funding. In addition, LA DOTD has supported the formation of Regional Safety Alliances that are responsible for developing Regional Safety Plans with the goal of involving all the regions in Louisiana in the safety planning process.

The Program Delivery Team Leader for the FHWA Louisiana Division office echoed the Assistant Secretary's remarks, noting that a culture that values safety and interagency coordination is critical to achieving a goal of "Zero Deaths." She suggested that peer exchanges such as this one help to foster a collaborative safety culture and facilitate the transfer of effective safety practices.

#### **SETTING THE STAGE**

#### **FHWA Office of Planning**

A representative from the FHWA Office of Planning extended a welcome from FHWA Headquarters and described the offerings of FHWA's capacity building programs, which range from direct technical assistance to facilitated peer exchanges. The goal of peer exchanges is for the States to share successful practices and opportunities for coordinating State and regional safety planning efforts through the SHSP and other safety planning processes. A desired outcome of this event is to apply strategies and actions identified here to further the States' progress "Towards Zero Deaths."

#### **FHWA Office of Safety**

The SHSP Program Manager from FHWA Office of Safety also welcomed participants and set the stage for the presentations and discussions to come. She noted that all of the States at the peer exchange have a common goal of "Zero Deaths." Safety professionals understand that to achieve this goal they need to coordinate with stakeholders across their respective States to set common goals and collectively implement appropriate strategies.

The goal of the peer exchange is to focus on how to coordinate safety planning and link the SHSP process to the regional planning process. SHSPs are the umbrella plan for the State. They consider the needs of all public roads and

help to drive safety investment decisions. The safety goals, strategies and metrics established through the regional planning process - the LRTPs, Transportation Improvement Programs and other regional safety plans — should contribute to and draw from the SHSP. The SHSP process can help to connect planning processes as they pertain to safety by: increasing collaboration and communication; helping to leverage partnerships; and ensuring that there is a data-driven approach to understanding regional and statewide safety issues.

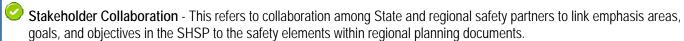
"If you want to go quickly, go alone. If you want to go far, go together."

- African Proverb

This will not be an easy effort, the speaker noted, but the benefit of this approach is captured in an African proverb that says, "If you want to go quickly, go alone. If you want to go far, go together."

FHWA's SHSP program manager provided a conceptual framework for understanding the aspects of safety planning coordination. The areas of focus for coordinating State and regional safety planning efforts are shown in the table below:

#### STRATEGIES TO COORDINATE STATE AND REGIONAL SAFETY PLANS



Goal and Objective Setting - State, regional and local plans can support common goals and priorities. State DOTs can engage MPOs in SHSP emphasis area teams and the development of the SHSP so that MPOs may, in turn, incorporate relevant goals, objectives and strategies from the SHSP into regional plans.

Performance Measurement - The goal of coordinated performance measurement is to have complementary statewide and regional performance measures that result in aligned strategies, programs and projects to reduce fatal and serious injury crashes.

Data Analysis – Goals and strategies in state and regional transportation plans should be based on the same data and address the most critical safety issues. Often State DOTs have more robust capabilities than regional and local governments. By sharing data and providing analysis services, State DOTs can help to ensure that regional safety goals and strategies are based on the same data.

**Project Selection** – State DOTs and MPOs can apply similar processes and criteria to select projects. This is facilitated when States and regions have the same goals. MPOs can screen projects based on SHSP and regional safety priorities. States can work with MPOs to communicate the selection criteria for HSIP funding.

Monitoring and Evaluation - It is important to measure progress along the way. State DOTs and their safety partners can collaborate to monitor fatalities and serious injuries at the regional level.

#### PEER PRESENTATIONS

The three States participating in the peer exchange are all at different stages regarding coordination safety planning. Peers were asked to provide an overview of their efforts. Highlights from the presentations are summarized below.



#### **Louisiana Safety Coordination Overview**

Louisiana has developed a strategic, multidisciplinary, and data-driven SHSP in coordination with a number of partners, including the president of the committee

representing MPOs. An update of the SHSP was completed in October 2011. The SHSP includes emphasis areas, objectives, strategies and actions. To develop the SHSP, LA DOTD reviewed data on contributing crash factors. The initial SHSP had 11 emphasis areas. These were too many and not strategic enough. In the update, Louisiana identified fewer emphasis areas: infrastructure and operations; alcohol; occupant protection; young drivers; aggressive driving; and distracted driving. The measurable goal of the SHSP is to reduce the 3-year rolling average of traffic fatalities by 50 percent by 2030.

#### **KEY POINTS**

#### Louisiana

- Regional Safety Alliances are developing and implementing regional safety plans and tracking progress.
- Regional Safety Plans and associated action plans guide the implementation of SHSP strategies.
- LTAP administers HSIP funds setaside for local projects.

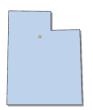
Louisiana DOTD works closely with the Louisiana Local Technical Assistance Program (LTAP) to administer HSIP funds and establish regional safety alliances. The LTAP has established an application process for local agencies to compete

for HSIP funds set-aside to local governments. Louisiana DOTD and LTAP are also trying to establish regional safety alliances that will be responsible for establishing data-driven, regional safety plans that are linked to the SHSP. LA DOTD provides leadership, funding and technical assistance to develop the plans, which set regional goals and identify regional emphasis areas based on the data. HSIP funding will be used to fund implementation of regional plans.

Four Regional Safety Alliances have been established in Louisiana: North Shore, South Central, Acadia, and New Orleans. The South Central Regional Safety Alliance has adopted a final regional safety plan; other Regional Safety Alliances are developing their plans. The South Central regional safety plan identifies emphasis areas, sets regional goals for fatalities, and includes action plans for each emphasis area. Some strategies mirror the SHSP, while other strategies are specific to the region. The Alliance is working with LA DOTD to track the implementation of the emphasis areas.

Some Regional Safety Plans will have emphasis areas that are not included in the SHSP. New Orleans, for example, will have a bicycle/pedestrian emphasis area. New Orleans was identified as a Pedestrian Safety Focus City by FHWA and received technical assistance from FHWA to develop an action plan for Bicycle/Pedestrian issues. Since 2005, the Regional Planning Commission has worked closely with a bicycle/pedestrian stakeholder group to address bicycle/pedestrian safety issues. They have sponsored public awareness campaigns and conducted training courses on the design of bicycle and pedestrian facilities for State and county engineers.

LA DOTD believes the key to implementing SHSP is at the local level. The challenges for Louisiana are linking the SHSP to the MPO planning process, bringing all 4Es (Engineering, Enforcement, Education, and Emergency Services) to the table, and keeping local stakeholders engaged.



#### **Utah Safety Coordination Overview**

Over the past decade, Utah has experienced a growth in population and Vehicle Miles Traveled, while traffic fatalities have declined. Utah DOT has addressed many of the "low hanging fruit" to improve traffic safety; what is needed now is a more focused approach to achieve the goal of zero deaths. Since 2000, UDOT has experienced an average annual decline in traffic fatalities of 4.3 percent. At this rate, Utah will achieve zero deaths by 2036.

State-maintained roads make up 13 percent of the total road mileage in Utah and account for 63 percent of the crashes. Only one percent of crashes in Utah are on local and rural roads. Roadway departure is the most common crash type, however behavioral issues -- drunk driving, distracted driving, drowsy driving, aggressive driving, speeding, and a lack of seatbelt use – drive fatality numbers.

Utah has a Unified Transportation Plan that unifies the State and MPO long range plans. Utah DOT and the MPOs are working to update the state and regional LRTPs to focus on a more comprehensive and serious approach to safety. The fourth goal of Utah's State LRTP is Zero Fatalities. This goal is driving a major cultural change in Utah. Because there has been success reducing fatalities, more people are starting to believe that the zero deaths goal is achievable. UDOT has rallied around idea of Zero Fatalities,

#### KEY POINTS Utah

- Towards Zero Death (TZD) goal is driving major cultural change.
- UDOT is reaching out to MPOs to raise safety awareness and coordinate efforts.
- UDOT is developing "Risk Maps" for all State-owned road segments. Efforts underway to expand to Federal-aid roads and MPOs.

but a more consistent approach to safety across the State is still needed. UDOT's goal is to have one approach to improve traffic safety.

#### **Nevada Safety Coordination Overview**



Nevada updated its SHSP in 2010 and established the goal of "Zero Fatalities." Like Utah, the population

in Nevada is growing and traffic fatalities are decreasing, although the rate of decrease has tapered off. Similar to Utah, approximately 70 percent of crashes in Nevada

take place on State roads.

Nevada established a Nevada Executive Committee on Traffic Safety (NECTS) that leads the SHSP effort. There are two MPOs in Nevada: the Regional Transportation Commission of Southern Nevada and the Washoe County Regional Transportation Commission; they both participate on NECTS.

Nevada's SHSP has five emphasis areas: Pedestrians; Impaired Driving;

### **KEY PONTS Nevada**

- Nevada is improving the linkage between MPO regional plans and the SHSP.
- Nevada has formed a strategic communications alliance to coordinate and streamline public safety messages.

Occupant Protection; Lane Departures; and Intersections. Nevada established a technical working group and emphasis area teams to lead the implementation of SHSP strategies. In addition, Nevada formed a Strategic Communications Alliance to coordinate and streamline public information to avoid sending competing messages to the public. The three key players on the Strategic Communication Alliance are Nevada DOT, Nevada Department of Public Safety, and University of Las Vegas. Finally, Nevada has established a data team to: improve crash data; provide MPOs access to crash data; and improve electronic crash data reporting.

## STATE AND REGIONAL (MPO) COORDINATION PEER PRESENTATIONS

Peers from the participating States were invited to highlight some of their successes coordinating regional and statewide safety efforts. They were asked to focus on the areas of Stakeholder Collaboration, Goal and Objective Setting, Performance Measurement, Data Analysis, Safety Project Selection and Monitoring and Evaluation.

#### **Stakeholder Coordination and Collaboration Strategies**

Peers from Louisiana and Nevada shared how regional alliances and an executive committee on traffic safety help them achieve stakeholder coordination.

#### **Regional Alliances**

The South Central Louisiana Regional Alliance is a multidisciplinary team of 35 member agencies, primarily from law enforcement, that meets quarterly. The alliance works collaboratively and proactively to address transportation safety issues. With the help of Louisiana DOTD and LTAP, the alliance has adopted a Regional Safety Plan which is aligned to the SHSP. The alliance has appointed team leaders to lead the implementation of action plans for each emphasis area. The alliance is also working with the Louisiana LTAP to improve access to and analysis of crash data.

#### **KEY POINTS**

#### Stakeholder Involvement

#### Louisiana

- The South Central Regional Louisiana Alliance has adopted a regional version of the State's SHSP with the same emphasis areas as the State SHSP.
- Mini grants awarded to support local engagement.
- Alliance conducts safety awareness campaigns and local road safety assessments.

#### Nevada

- Nevada Executive Committee for Traffic Safety (NECTS) coordinates safety goals and priorities.
- NECTS includes representatives from a number of State agencies, as well as the two major RPOs in Nevada, FHWA, and FMCSA.

To support local engagement, the alliance administers a mini-grant process for safety projects and equipment. The

alliance also conducts local outreach and marketing campaigns that engage citizens in safety efforts and raise safety awareness. The alliance has conducted four local road safety assessments (RSA) in an effort to engage local public works and engineering staff.

#### **Nevada's Executive Committee on Traffic Safety**

Nevada has established the Nevada Executive Committee for Traffic Safety (NECTS), which serves as the lead policy making and steering group for Nevada's traffic safety efforts. The purpose of NECTS is to:

- Establish SHSP policies and procedures, reviews progress, provides advice and guidance, addresses challenges, and removes barriers;
- Provide support and assistance to specific SHSP strategies as appropriate;
- Consult the SHSP when updating agency or organization plans and programs; and
- Shares progress on safety initiatives.

NECTS includes representatives from the SHSP partner agencies such as the Department of Public Safety's Office of Traffic Safety, the Nevada Highway Patrol, the two major Regional Transportation Commissions (RTCs) in the state, as well as FHWA and the Federal Motor Carrier Safety Administration (FMCSA). NECTS provides guidance on agency plans and programs to ensure that safety remains a top priority.

NECTS receives support from a technical working group which is responsible for reviewing the progress of teams assigned to What We Do and How We Do It
Highway Safety Improvement Program (HSIP)

NECTS

SCA
Strategic
Communication
Alliance

Working Gross
(TWG)

Data Team

Impained Driving
Critical Emphasis
Area

Intersections
Critical Emphasis
Area

Pedestria as
Critical Emphasis
Area

each of the SHSP critical emphasis areas and revising the SHSP. The critical emphasis area teams in turn assist with implementation of multi-disciplinary goals and strategies to reduce traffic fatalities and serious injury crashes.

#### **Goal and Objective Setting**

#### **LA DOTD Safety Priorities and Objectives**

Louisiana's SHSP defines safety priorities and sets measurable objectives for the State. The overarching goal of Louisiana's SHSP is to reduce fatalities to zero. Louisiana has also set an interim goal of cutting fatalities and serious injury crashes in half by 2030. LA DOTD is striving to involve the entire State population because State agencies operating alone won't be able to achieve these ambitious goals.

The SHSP implementation team determines emphasis areas and performance measures and sets measurable goals for fatalities and serious injury crashes in each of the four emphasis areas. For example, the SHSP set a goal for alcohol-related driving and assigned lead agencies (LA DOTD, Louisiana State Police, and Louisiana Highway Safety Council) to implement the related strategies and track progress. The draft goals are submitted for review by stakeholders, who are invited to review data and provide feedback. Progress toward SHSP goals is tracked quarterly and annually. LA DOTD hosts a safety summit every other year to discuss safety goals and data.

In addition, LA DOTD is encouraging MPOs to identify safety goals, objectives and performance measures in their

LRTPs. For example, the LA DOTD is giving presentations to the MPOs and the planning council on the SHSP to encourage MPOS to set safety goals that align with the goals of the SHSP.

#### Local Engagement through the SHSP and RSAs

Nevada DOT is focused on improving collaboration with local agencies through critical emphasis area teams, RSAs, and cross-jurisdictional, high-visibility law enforcement campaigns.

Critical emphasis area teams include members from local agencies and are responsible for establishing goals in each emphasis area and supporting the implementation of strategies and track progress.

Another way Nevada engages local agencies is through RSAs. Nevada DOT has conducted approximately 150 RSAs on State and local roads. To conduct RSAs, NDOT identifies high crash locations and invites stakeholders to participate. RSAs are typically conducted during the scoping of safety projects. NDOT usually hires consultants to lead the RSAs and provide recommendations to the design team. NDOT funds and monitors implementation of the recommendations stemming from RSAs. NDOT plans to do before/after studies on implemented improvements to develop and calibrate crash modification factors. NDOT is now expanding the use of RSAs to support work zone safety and corridor studies.

Nevada also has a successful "Joining Forces" effort. This is a cross jurisdictional law enforcement effort where agencies team up for high visibility enforcement (HVE) campaigns. The HVE campaigns are funded by OTS and DOT and have enjoyed considerable success in the State.

#### Tying the Regional Transportation Plan to the Nevada SHSP

selection process.

The Regional Transportation Commission (RTC) of Washoe County serves as the county's MPO and transit service provider and is responsible for traffic management systems, as well as roadway design, construction, and maintenance services. The RTC sits on the

SHSP team and the SHSP is integrated into the 2035 Regional Transportation Plan (RTP).

The RTP has a chapter related to the goal of improving safety which aligns with the SHSP critical emphasis areas of

Pedestrians and Intersections and states the vision of Zero Fatalities. The RTP also includes a number of safety

performance measures that are consistent with the SHSP. The RTP explains strategies to achieve the goal of improving safety, including the use of RSAs and complete streets projects. Finally, the RTP includes safety factors in the project

## KEY POINTS Goal and Objective Setting Louisiana

- SHSP goals are set with local stakeholder input, through safety summits and other venues.
- LA DOTD works with MPOs to identify safety goals, objectives and performance measures and linkage to SHSP safety goals.

#### Nevada

- SHSP emphasis area teams have members from local agencies and they help establish and track goals.
- Collaboration has led to "Joining Forces," a cross-jurisdictional law enforcement effort where agencies team up for high visibility enforcement campaigns.
- An RTC representative sits on the Nevada SHSP team.
- RTP pedestrian and intersection safety goals and performance measures align with those emphasis areas of the Nevada SHSP.

#### **Data and Data Analysis**

#### Louisiana Crash Data

LA DOTD uses crash data to allocate limited funds, target high crash locations, identify low cost systematic counter measures, and inform the public. Louisiana State University manages a crash data repository and is developing internet sites to access crash data and analysis.

LA DOTD uses an application called CRASH1 to interface with crash data and provide access to our partners. Users can

run queries of Louisiana's crash databases. Louisiana LTAP and local agencies can access to local crash data through a separate interface called CRASH3. CRASH3 provides the roadway name and intersecting street rather than latitude and longitude of the crash location. Crash data reports are publicly available through the internet (<a href="http://datareports.lsu.edu/">http://datareports.lsu.edu/</a>). LA DOTD does not publish location-specific data, but queries of the system can show crash data at the Parish and Municipality level. Finally, LA DOTD produces SHSP reports that are publicly available (<a href="http://lashspdata.lsu.edu">http://lashspdata.lsu.edu</a>). These reports identify emphasis areas and report progress. The interface provides a number of ways to query and analyze the available data.

Louisiana's crash data have limitations that LADOT is working hard to address. LA DOTD has identified common coding errors and seeks to validate all crash locations and provide training to law enforcement to improve crash reporting. Louisiana DOTD is also working through the Traffic Records Coordinating Committee to improve the rate of electronic crash reporting and provide hardware and software to local law enforcement.

## KEY POINTS <u>Data and Data Analysis</u> Louisiana

- LA DOTD works with Louisiana LTAP to provide local agencies access to local crash data.
- Louisiana has published a publicly-accessible online SHSP reporting dashboard.

#### Nevada

 NDOT helps locals identify high crash locations and develop treatment proposals

#### **Nevada Crash Data**

NDOT is currently modernizing its data program by working with law enforcement to improve the quality and timeliness of crash data. NDOT is also working to make crash data and data analysis more accessible to regional and local agencies. Currently, NDOT uses crash data to prioritize high-crash intersections. NDOT is working with local agencies to identify high crash locations and develop treatment proposals.

#### **Project Selection**

#### **Integrating MPOs into the Utah DOT Safety Process**

Currently, UDOT collects and evaluates crash, roadway and traffic data through UDOT's Central Office with input from four Regional Offices. The Central Office is ultimately responsible for identifying and scoping

## KEY POINTS Integrating MPOS - HSIP Process Utah

- UDOT has assessed the safety risk of State-owned road segments based on crash data and created color-coded risk maps that are available online.
- UDOT's goal is to provide analytical tools and training to MPOs to allow them to screen HSIP projects in their regions.

HSIP projects. To analyze projects for HSIP eligibility UDOT prepares three years of crash histories, identifies crash characteristics and potential mitigation measures, and develops benefit cost ratios. UDOT has assessed the safety risk of State-owned road segments based on crash data and created color-coded risk maps that are available online at <a href="http://uplan.maps.arcgis.com/home">http://uplan.maps.arcgis.com/home</a>. This process helps UDOT determine where the problem areas are and target HSIP

projects. HSIP-funded projects are prioritized based on their ability to reduce fatal and serious injury crashes, using a benefit-cost ratio. UDOT also considers the project completion timeline to understand how quickly the benefit will accrue and to assess whether the project can be coordinated with other projects to get maximum benefit from all funding sources. To track the results of the HSIP program and better assess safety projects, UDOT is preparing 3-year before/after crash histories for some HSIP projects.

UDOT is developing a three-year program of HSIP projects that anticipates funding in out years. This will allow UDOT regions to move projects ahead or back to coordinate with other projects and helps UDOT demonstrate to stakeholders that safety issues will be addressed in the near future if not immediately.

MPOs are responsible for a significant portion of Utah's roads and UDOT is working to engage MPOs in the HSIP project identification and selection process. UDOT has created and made available to MPOs county-wide heat maps showing crash frequencies and safety risk ratings of road segments. UDOT uses a model developed by Brigham Young University and road data collected through a LiDAR-based system to create a statistical analysis of safety risk. UDOT is working to expand this approach beyond State roads to local and MPO roads.

In the future, UDOT will focus on State routes and MPOs will focus on non-State Federal-Aid routes. UDOT is inviting MPOs to participate in the HSIP process by soliciting applications from municipalities. UDOT's goal is to build the capacity of MPOs by providing them with analytical tools to screen and prioritize potential HSIP projects in their respective regions.

#### South Nevada Safety Plan and HSIP Project Selection

The South Nevada Regional Transportation Council (RTC) is the transit authority, traffic management systems, and transportation planning agency, as well as roadway design, construction, and maintenance services. The RTC General Manager serves on NECTS and participates on the Nevada Traffic Records Coordinating Committee. RTC has developed a pedestrian safety action plan for Las Vegas and is implementing many of the strategies described in the plan. For

example, the RTC recently adopted Complete Street guidance. In addition, RTC is funding a number of studies to identify projects for bicycle improvements which will feed into the transportation planning progress.

Through the unified planning work program, RTC is developing a Southern Nevada Transportation Safety Plan. RTC is working with NDOT to integrate HSIP funding in the MPO project selection process. RTC is also working with NDOT developing a web-based interface to analyze safety improvements.

#### **Monitoring & Evaluation**

LA DOTD is working closely with Regional Safety Alliances to track progress in implementing Regional Safety Plans and achieving safety

goals. Louisiana holds regular meetings to coordinate the monitoring and evaluation of the SHSP among stakeholders. LADOTD provides data to all of the Regional Safety Alliances annually and they recently hired a coordinator to organize meetings, take notes, distribute information, and track progress towards goals.

LA DOTD has developed a simple Excel-based tracking tool for tracking progress towards SHSP goals and implementation of SHSP strategies. The tool allows users to track actions developed to achieve strategies in each emphasis area. Regional Safety Alliances commit team members to collect implementation data. If data are not

## KEY POINTS HSIP Funding/Project Selection Nevada

- Through the unified planning work program, RTC is developing a Southern Nevada Transportation Safety Plan to tailor SHSP to the needs of Southern Nevada.
- RTC is working with NDOT to channel HSIP funding through MPO process.

available, LA DOTD encourages stakeholders to develop a data collection plan. LA DOTD uses the data collected by Regional Safety Alliances to track SHSP implementation at the regional level and develops an annual report describing progress toward SHSP goals.

#### **NOTEWORTHY PRACTICES**

The table below highlights some of the most noteworthy safety planning coordination practices participants raised at the Peer Exchange.

Stakeholder Coordination and Collaboration					
Nevada	Strategic Communications Alliance	Established a strategic communications alliance to streamline and coordinate SHSP marketing campaigns and assist local agencies with SHSP-related media events.			
Louisiana	Regional Safety Alliances	DOTD provides assistance to Regional Safety Alliances that develop regional safety plans aligned to the SHSP and conduct local outreach efforts.			
Coordinated Goal	Coordinated Goal and Objective Setting				
Utah, Nevada and Louisiana	SHSP/LRTP Integration	Utah, Nevada and Louisiana have all set versions of the goal "Towards Zero Deaths" and use this goal to motivate stakeholders to commit to safety goals and strategies.			
Utah	Unified Transportation Planning Process	Utah's Unified Transportation Planning process ensures that the State DOT and MPOs use the same crash data, forecasting assumptions and analysis methodologies.			
Performance Man	Performance Management				
Louisiana	SHSP Progress Reports	LA DOTD produces SHSP reports that are publicly available (http://lashspdata.lsu.edu). These reports identify emphasis areas and report progress. The interface provides a number of ways to query and analyze the available data.			
<b>Coordinated Data</b>	Coordinated Data and Analysis				
Louisiana	Data Audits	Louisiana plans to conduct an audit of available data to assess the quality and timeliness of data sources and improve the coordination of data analysis.			
Louisiana and Utah	Online Data Analysis Tools	Louisiana and Utah provide access to crash data to regional and local agencies through online crash analysis tools.			
Coordinated Project Selection					
Utah	MPO Screening of HSIP Projects	Utah DOT is working with MPOs to integrate them into the HSIP project selection process. MPOs will review and prioritize HSIP applications in their respective regions.			
Coordinated Monitoring and Evaluation					
Louisiana	Tracking Tools	Louisiana DOTD created a simple Excel-based tracking tool to track implementation of strategies and progress towards goals at the State and Regional levels.			

#### **Breakout Groups Highlights and Action Plans**

After the peer presentations, the peers were broken up into smaller groups by State. The purpose was to have the State and regional representatives explore strategies to improve regional and statewide coordination safety efforts that they can pursue in their respective States, actions they will take, the resources they will need and the Champion for that strategy/action. Below is a brief description of the small group discussions.

#### Utah

In the first breakout group, Utah expressed interest in disseminating safety practices down to the local level. Some strategies they discussed included:

- Coordinating more with MPOs by providing county level crash reports to MPOs.
- Running the HSIP project selection process through MPOs to evaluate local roads.
- Using the unified transportation planning process in Utah to develop safety performance measures and targets collectively to ensure consistency.

In the action planning breakouts, Utah developed more specific strategies and actions, and identified the needed resources and Champion(s) to help them achieve their strategies.

#### Nevada

In the first breakout group, Nevada stakeholders expressed an interest in improving coordination and collaboration among MPOs and NDOT. To increase MPO involvement in the safety project selection process NDOT plans to document clear criteria for HSIP project ranking and establish a process for applying project funds through NDOT. Nevada will use the SHSP as an umbrella plan to promote the development of local and regional safety plans that establish regional safety goals and objectives tailored to local and regional needs. In the action planning breakouts, Nevada developed more specific strategies and actions, and identified the needed resources and Champion(s) to help them achieve their strategies.

#### Louisiana

In the first breakout group, Louisiana discussed establishing a communications alliance. Louisiana wants to bring data to decision makers and engage stakeholders beyond traditional transportation stakeholders. They want to identify champions at the regional level. Louisiana is also interested in forming a safety advisory council at the MPO-level. Data analysis is needed at the regional level. Louisiana is also interested in using Road Safety Audits (RSAs). They want to adopt regional safety plan into long range transportation plan as well as the SHSP. These would be under the purview of the regional safety committee. Finally, Louisiana safety stakeholders would like to develop ways to evaluate performance common to both the State and regional level. They plan to develop a common evaluation process for candidate projects and coordinate how data is used at all levels. In the action planning breakouts, Louisiana developed specific strategies and actions, and identified the needed resources and champions to help them achieve their strategies.

#### **CLOSING**

Improving the coordination and linkage between SHSPs and transportation planning documents, notably Statewide and Metropolitan LRTPs, is a critical element of a comprehensive and holistic approach to transportation safety planning. As States adopt aggressive safety goals, such as Towards Zero Deaths, many are searching for new ways to address safety issues across all elements of their transportation network. The States of Nevada, Louisiana and Utah are committed to improving highway safety by establishing consistent data-driven State and regional transportation

planning processes that integrate safety as a critical priority and are clearly linked to the SHSP. Representatives from each of these States shared the practices they found to work best to integrate safety into planning, such as setting clear and aggressive safety goals, making quality safety data readily accessible, coordinating safety project selection and funding processes, and closely monitoring progress towards safety goals. State representatives were able to learn from the differences in their approaches to integrating safety into transportation planning and incorporated many "borrowed" ideas into their action plans for their respective States. The passion and enthusiasm of the representatives at the peer exchange was infectious and all participants took advantage of the opportunity to learn from their peers in other States and to plan their next steps with peers from their own States.

#### **APPENDIX A**

## COORDINATED STATE AND REGIONAL TRANSPORTATION SAFETY PLANNING PEER EXCHANGE PARTICIPANTS

FHWA/Volpe	
Cassandra Allwell	Michelle Noch
Division Chief - Organizational Performance	Community Planner
USDOT Volpe Center	FHWA Office of Planning
Cambridge, Massachusetts	Washington DC
Business Phone Number: 617-494-3997	Business Phone Number: 202-366-9206
Business Email: cassandra.allwell@dot.gov	Business Email Address: michelle.noch@dot.gov
Fred Bowers	Jennifer Warren
Community Planner	Transportation Specialist
FHWA Office of Planning	FHWA Office of Safety
Washington DC	Washington, DC
Business Phone Number: 202-366-2374	Business Phone Number: 202-366-2157
Business Email: frederick.bowers@dot.gov	Business Email: jennifer.warren@dot.gov
Aaron Jette	Busiliess Elliali. Jellillier.warren@dot.gov
Community Planner	
•	
USDOT Volpe Center	
Cambridge, Massachusetts	
Business Phone Number: 617-494-2335 Business Email Address: aaron.jette@dot.gov	
LOUISIANA Ahmed Abdel-Khalek	Dwight Minton
	Dwight Minton
Transportation Planner III	Transportation Planner III
Capital Region Planning Commission	Imperial Calcasieu Regional Planning and Development
New Orleans, Louisiana	Commission
Business Phone Number: 225-383-5203	Lake Charles, Louisiana
Business Email: akhalek@brgov.com	Business Phone Number: 337-433-1771
Malaria Dandalar	Business Email: dwight@imcal.org
Melanie Bordelon	Karen Parsons
Engineer II	Principal Planner
Lafayette Metropolitan Planning Organization	Regional Planning Commission
Lafayette, Louisiana	New Orleans, Louisiana
Business Phone Number: 337-291-8120	Business Phone Number: 504-483-8511
Business Email: mbordelon@lafayettela.gov	Business Email: kparsons@norpc.org
John Broemmelsiek	Raju Porandla
Traffic Ops/ITS Engineer	Transportation Engineer/Planner V
FHWA Louisiana Division	Capital Region Planning Commission
Baton Rouge, Louisiana	Baton Rouge, Louisiana
Business Phone Number: 225-757-7600	Business Phone Number: 225-383-5203
Business Email: john.broemmelsiek@dot.gov	Business Email: rporandla@brgov.com
Dan Broussard	April Renard
Statewide Planning Engineer	Louisiana Department of Transportation and
Louisiana Department of Transportation and	·
<u> </u>	Development
Development	Baton Rouge, Louisiana
Development Baton Rouge, Louisiana	Baton Rouge, Louisiana Business Phone Number: 225-379-1919
Development Baton Rouge, Louisiana Business Phone Number: 225-379-1924	Baton Rouge, Louisiana
Development Baton Rouge, Louisiana Business Phone Number: 225-379-1924 Business Email: Dan.Broussard@LA.gov	Baton Rouge, Louisiana  Business Phone Number: 225-379-1919  Business Email: april.renard@la.gov
Development Baton Rouge, Louisiana Business Phone Number: 225-379-1924 Business Email: Dan.Broussard@LA.gov Brandon Buckner	Baton Rouge, Louisiana Business Phone Number: 225-379-1919 Business Email: april.renard@la.gov  Joshua Manning
Development Baton Rouge, Louisiana Business Phone Number: 225-379-1924 Business Email: Dan.Broussard@LA.gov	Baton Rouge, Louisiana  Business Phone Number: 225-379-1919  Business Email: april.renard@la.gov
Development Baton Rouge, Louisiana Business Phone Number: 225-379-1924 Business Email: Dan.Broussard@LA.gov Brandon Buckner	Baton Rouge, Louisiana Business Phone Number: 225-379-1919 Business Email: april.renard@la.gov  Joshua Manning
Development Baton Rouge, Louisiana Business Phone Number: 225-379-1924 Business Email: Dan.Broussard@LA.gov Brandon Buckner Transportation Planner	Baton Rouge, Louisiana Business Phone Number: 225-379-1919 Business Email: april.renard@la.gov  Joshua Manning Transportation Planner II
Development Baton Rouge, Louisiana Business Phone Number: 225-379-1924 Business Email: Dan.Broussard@LA.gov  Brandon Buckner Transportation Planner FHWA Louisiana Division	Baton Rouge, Louisiana Business Phone Number: 225-379-1919 Business Email: april.renard@la.gov  Joshua Manning Transportation Planner II South Central Planning and Development Commission

	T	
Rudynah Capone	Jeff Roesel	
Regional Transportation Safety Coordinator	Deputy Director	
South Central Planning and Development Commission	Regional Planning Commission	
Houma, Louisiana	New Orleans, Louisiana	
<b>Business Phone Number:</b> 985-851-2900	<b>Business Phone Number:</b> 504-483-8528	
Business Email: rudynah@scpdc.org	Business Email: <u>iroesel@norpc.org</u>	
Karla Courtade	J Kent Rogers	
Highway Safety Program Manager	Executive Director	
Louisiana Department of Transportation and	NLCOG	
Development	Shreveport, Louisiana	
Baton Rouge, Louisiana	Business Phone Number: 318-841-5950	
<b>Business Phone Number:</b> 225-379-1928	Business Email: kent.rogers@nlcog.org	
Business Email: karla.courtade@la.gov		
Dennis Decker	Robin Romeo	
Assistant Secretary	Transportation Planning Administrator	
Louisiana Department of Transportation and	Louisiana Department of Transportation and	
Development, Multimodal Planning	Development	
Baton Rouge, Louisiana	Baton Rouge, Louisiana	
Business Phone Number: 225-379-1248	Business Phone Number: 225-379-1208	
Business Email: dennis.decker@la.gov	Business Email: <u>robin.romeo@la.gov</u>	
Autumn Goodfellow-Thompson	Jamie Setze	
Program Coordinator	Planning Engineer	
Louisiana Department of Transportation and	FHWA Louisiana Division	
Development	Baton Rouge, Louisiana	
Baton Rouge, Louisiana	<b>Business Phone Number: 225-757-7600</b>	
<b>Business Phone Number:</b> 225-379-1838	Business Email: jamie.setze@dot.gov	
Business Email: autumn.goodfellow-thompson@la.gov		
Matt Johns	Steven Strength	
Planner	District Traffic Operations Engineer	
Louisiana Department of Transportation and	Louisiana Department of Transportation and	
Development	Development	
Baton Rouge, Louisiana	New Orleans, Louisiana	
Business Phone Number: 225-379-1787	Business Phone Number: 504-484-0205	
Business Email: <a href="mailto:christopher.johns@la.gov">christopher.johns@la.gov</a>	Business Email: steve.strength@la.gov	
Jill Lavender	Mary Stringfellow	
Transportation Planner II	Program Delivery Team Leader	
IMCAL	FHWA LA Division	
Lake Charles, Louisiana	Baton Rouge, Louisiana	
Business Phone Number: 337-433-1771	<b>Business Phone Number: </b> 225-757-7610	
Business Email: jill@imcal.org	Business Email: mary.stringfellow@dot.gov	
Dan Magri	Betsey Tramonte	
Highway Safety Administrator	Safety Programs Coordinator	
Louisiana Department of Transportation and	FHWA Louisiana Division	
Development	Baton Rouge, Louisiana	
Baton Rouge, Louisiana	<b>Business Phone Number:</b> 225-757-7613	
<b>Business Phone Number:</b> 225-379-1871	Business Email: betsey.tramonte@dot.gov	
Business Email: dan.magri@la.gov		
NEVADA		
Juan Balbuena	Tom Greco	
Safety & LPA Engineer	Assistant Director Planning	
FHWA Nevada Division	Nevada Department of Transportation	
Carson City, Nevada	Carson City, Nevada	
<b>Business Phone Number:</b> 775-687-1204	<b>Business Phone Number:</b> 775-888-7440	
Business Email: juan.balbuena@dot.gov	Business Email: tgreco@dot.state.nv.us	

Mohammad Farhan	Ken Mammen
Principal Transportation Planner	Acting Chief Safety Engineer
Regional Transportation Commission of Southern	Nevada Department of Transportation
Nevada	Carson City, Nevada
Las Vegas, Nevada	Business Phone Number: 775-888-7459
<b>Business Phone Number:</b> 702-676-1736	Business Email: kmammen@dot.state.nv.us
Business Email: farhanm@rtcsnv.com	
Marchon Miller	
Civil Engineer	
Regional Transportation Commission	
Reno, Nevada	
Business Phone Number: 775-348-0171	
Business Email: mmiller@rtcwashoe.com	
UTAH	
Robert Hull	Shawn Seager
Director of Traffic and Safety	Director of Regional Planning
Utah Department of Transportation	Mountainland Association of Governments
Salt Lake City, Utah	Orem, Utah
Business Phone Number: 801-633-6400	Business Phone Number: 801-824-1066
Business Email: rhull@utah.gov	Business Email: sseager@mountainland.org
Angelo Papastamos	Roland Stanger
Planning Manager	Safety Operations Engineer
Utah Department of Transportation	FHWA Utah Division
Salt Lake City, Utah	Salt Lake City, Utah
Business Phone Number: 801-633-7712	Business Phone Number: 801-955-3515
Business Email: apapastamos@utah.gov	Business Email: roland.stanger@dot.gov
CAMBRIDGE SYSTEMATICS	
Susan Herbel	Nicole Waldheim
Principal	Associate
Cambridge Systematics	Cambridge Systematics
Washington, DC	Washington, DC
Business Phone Number: 202-494-5539	Business Phone Number: 301-347-9132
Business Email: sherbel@camsys.com	Business Email: <a href="mailto:nwaldheim@camsys.com">nwaldheim@camsys.com</a>

#### **APPENDIX B**

#### COORDINATED STATE AND REGIONAL TRANSPORTATION SAFETY PLANNING THROUGH THE SHSP PROCESS PEER EXCHANGE **AGENDA**

Goal of Peer Exchange: This peer exchange will be held with the States of Louisiana, Nevada and Utah. The goal is for the states to share successful practices and opportunities for coordinating state and regional safety planning efforts through the SHSP and other safety planning processes.

Desired Outcome: The States will apply strategies and actions identified in the peer exchange to further their progress "Towards Zero Deaths."

May 22, 2013	Topic
7:30 - 8:30 am	Registration
8:30 - 8:50 am	Welcoming Remarks
	Louisiana Department of Transportation and Development
	FHWA Louisiana Division Office
8:50 - 9:25 am	Introductions and Setting the Stage
	Jennifer Warren - FHWA Office of Safety
	Michelle Noch - FHWA Office of Planning
9:25 - 9:45 am	Expectation of Peer Exchange
	• LA
	• UT
	• NV
9:45 - 10:00 am	Break
10:00 -11:30 am	Peer Presentation/Panel
10:00 -11:30 dili	Louisiana Experience and Q&A – Dan Magri
	Nevada Experience and Q&A – Ken Mammen
	Utah Experience and Q&A - Robert Hull
11:30 -12:30 pm	LUNCH
12:30 – 12:45 pm	Overview of Strategies for Improving Coordinated State and Regional
12.00 12.10 pm	Transportation Safety Planning and Strategy Discussions - Jennifer Warren
12:45 pm-1:15 pm	Strategy: Stakeholder Coordination and Collaboration
	Regional Coalitions –
	Rudynah Capone, Transportation Safety Coordinator – SCPDC (LA)
	Executive Committee on Traffic Safety, Critical Emphasis Area Teams – Marchon
	Miller,
	RTC Washoe (NV) and Tom Greco, Nevada DOT
1:15 pm-1:45pm	Strategy: Coordinated Goal and Objective Setting
	Alignment of SHSP and regional goals and objectives – Karla Courtade, LA DOTD
1.45 2.00	<ul> <li>Collaboration with SHSP to establish regional goals – Ken Mammen, Nevada DOT</li> <li>BREAK</li> </ul>
1:45 pm-2:00 pm 2:00 – 2:30 pm	Strategy: Coordinated Performance Management
2:00 – 2:30 pm	RTC Washoe [plan] and direct ties to SHSP – Marchon Miller, RTC Washoe (NV)
2:30 – 2:45 pm	STRETCH BREAK
2:45 – 3:30 pm	Breakout Groups
3:30 – 3:45 pm	Report Out
3:45 – 4:25 pm	Strategy: Coordinated Data and Analysis
	<ul> <li>Crash data to regional/local level - Dan Magri, LA DOTD</li> </ul>
	- Ken Mammen, Nevada DOT
4:25 - 4:30 pm	Next Steps and Adjourn

May 23, 2013	Topic	
8:00 – 8:15 am	Recap of Previous Day and Overview of Day 2 Objectives and Format	
8:15 – 8:45 am	Strategy: Coordinated Safety Project Selection	
	<ul> <li>MPO process that matches HSIP State process, re: safety project eligibility - Robert Hull, Utah DOT</li> </ul>	
	<ul> <li>South Nevada safety plan and HSIP funding/project selection - Mohammad Farhan, RTC Clark County (NV)</li> </ul>	
8:45 – 9:15 am	Strategy: Coordinated Monitoring and Evaluation	
	<ul> <li>Tracking tool (State and regional level) - Karla Courtade and Autumn Goodfellow- Thompson - LA DOTD</li> </ul>	
9:15– 9:30 am	BREAK	
9:30 - 10:30 am	Breakout Groups	
10:30 - 10:45 am	Report Out	
10:45-11:30 am	Action Planning	
11:30 - 12:30 pm	Closing and Next Steps and Adjourn	

#### **APPENDIX C - DRAFT ACTION PLAN STRATEGIES**

#### **Nevada Strategies**

Strategy 1: Establish regional goals and objectives that meet regional needs and support SHSP goals and objectives.

- Action 1.1: Determine which emphasis areas, strategies and goals are applicable from the SHSP.
- Action 1.2: Tie in regional goals to the project selection process.

#### Strategy 2: Coordinate RTP and SHSP performance measures.

- Action 2.1: Continue alignment of performance measures and adjust them based on MAP-21 Guidance.
- Action 2.2: Include discussion of performance measures in County tours.

### Strategy 3: Update/Reinstate CARE database/analysis tool and use the system to provide crash data to locals to monitor system

- Action 3.1: Establish agreement with RTC Washoe and Southern Nevada to pay for it.
- Action 3.2: Track usage and identify opportunities for improving system.

### Strategy 4: Identify opportunities to work with MPOs and locals to share safety studies and augment data analysis (particularly with bicycle/pedestrian data)

- Action 4.1: Present analyses to RTC Board and State Transportation Technical Assistance Committee.
- Action 4.2: Check on scope of current and future studies to see if there is an opportunity to add a safety element.
- Action 4.3: Consider amending the SHSP to include "vulnerable users" emphasis areas.

#### Strategy 5: Enhance local participation in safety project selection processes.

- Action 5.1: Develop and document project ranking methodology.
- Action 5.2: Establish process for applying for HSIP funds.
- Action 5.3: Train locals and implement process.

#### **Utah Strategies**

#### Strategy 1: UDOT will engage MPOs through presentations and reports to technical and policy committees.

- Action 1.1: Identify Zero Death champions on MPO Committees.
- Action 1.2: Provide regular safety status reports to MPO Committees.
- Action 1.3: Provide comprehensive in-person briefings to MPOs on an annual basis.
- Action 1.4: Develop MPO-specific crash dashboards.

### Strategy 2: Use unified planning process to engage MPOs in developing consistent performance targets and project prioritization methodologies

- Action 2.1: Ensure MPOs develop comprehensive safety sections in their Long Range Transportation Plans that outline safety responsibilities and strategies.
- Action 2.2: Engage MPOs in setting statewide and MPO-level targets for safety as required by MAP-21.
- Action 2.3: UDOT will develop proposed processes for establishing metrics and targets.

#### Strategy 3: Ensure MPOs are using the same crash data, forecasting assumptions and analysis methodologies.

- Action 3.1: Document process UDOT is using to complete crash data analysis.
- Action 3.2: Evaluate MPO capacity to implement process.
- Action 3.3: Identify strategies to address gaps in MPO capacity.

#### Strategy 4: Engage MPOs in HSIP project selection process.

- Action 4.1: Modify existing statewide HSIP project selection process to be applicable at regional level.
- Action 4.2: Determine capacity of MPOs to manage MPO HSIP process and analyze projects.
- Action 4.3: Pilot the process with one MPO.
- Action 4.4: Ensure MPOs implement the process or, where necessary, provide resources to implement process.

#### **Louisiana Strategies**

#### Strategy 1. Improve stakeholder coordination and collaboration.

- Action 1.1: Implement a communication alliance.
- Action 1.2: Ensure safety is considered during updates of transportation plans.
- Action 1.3: Coordinate performance management.

#### Strategy 2. Develop a system of coordinated data and analysis

- Action 2.1: Place an MPO representative on Traffic Records Coordinating Committee.
- Action 2.2: Audit what data are available and how they can be used.
- Action 2.3: Research whether it is feasible to acquire medical records from emergency responders and hospitals.
- Action 2.4: Develop a strategic data business plan.
- Action 2.5: Ask NHTSA to help develop strategic plan for traffic records.
- Action 2.6: Document and provide training on the use of available data.
- Action 2.7: Start a user work group to determine user requirements.

#### Strategy 3. Develop a coordinated safety project selection process

- Action 3.1: Use safety summits around the State to provide training for MPOs on project selection processes at planning association meeting.
- Action 3.2: Define the role of the MPOs and regional Alliances in project selection process.

#### Strategy 4. Develop a coordinated monitoring and evaluation process

- Action 4.1: Tie monitoring and evaluation into strategic data business plan.
- Action 4.2: Develop an evaluation plan and make results available to stakeholders.

