Federal Highway Administration (FHWA)

Scenario Planning Tools and Techniques for Effective Analysis and Assessment

November 5, 2013 1:00 – 2:30 pm ET





Webinar Agenda

- Overview of Scenario Planning
 - Key Benefits of Scenario Planning
 - MAP-21 Recommended Components
 - FHWA / FTA Scenario Planning Program
- Frameworks for Tools / Emerging Topics
 Ken Snyder, PlaceMatters
- Peer Presentations
 - Carl Miller, Community Planning Association of Southwest Idaho
 - Erin Aleman, Chicago Metropolitan Agency for Planning
 - o Seth Scott, Fresno Council of Governments

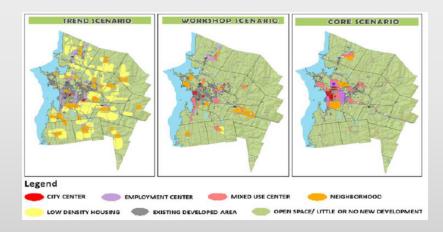
Q&As / Discussion





What is Scenario Planning?

- Scenario planning is a process that identifies, explores, and assesses future alternatives for transportation, growth, land use, economic development, and other issues.
- Scenario planning proactively engages stakeholders and the public.









What are Some Benefits of Scenario Planning?

- Scenario planning can support:
 - More strategic transportation and land use decision-making.
 - Active stakeholder involvement.
 - Dialogue among transportation and land use professionals, and members of the community.
 - Consensus building.







MAP-21 Language

• (4) OPTIONAL SCENARIO DEVELOPMENT. —

(A) IN GENERAL.—A metropolitan planning organization may, while fitting the needs and complexity of its community, voluntarily elect to develop multiple scenarios for consideration as part of the development of the metropolitan transportation plan, in accordance with subparagraph (B).

> - Subtitle B—Performance Management SEC. 1201. METROPOLITAN TRANSPORTATION PLANNING





MAP-21 Performance Management

 SEC. 1201. METROPOLITAN TRANSPORTATION PLANNING

Subparagraph B

Recommended Components:

- Regional investment strategies;
- Population and employment;
- Maintains or improves baseline conditions for the performance measures identified in subsection (h)(2);
- Revenue constrained scenarios; and
- Estimated costs and potential revenues available to support each scenario.





How Does FHWA Support Scenario Planning?

• FHWA / FTA Scenario Planning Program:

- Sponsors scenario planning workshops and webinars.
- Provides guidance and assistance to agencies using scenario planning.
- Collects and shares innovative practices and lessons learned through case studies and research.
- Provides information on tools and resources.

FHWA Scenario Planning Program Website:

www.fhwa.dot.gov/Planning/scenplan/index.htm





Scenario Planning Guidebook

FHWA Scenario Planning Guidebook

September 2010

Prepared for: Office of Planning Federal Highway Administration U.S. Department of Transportation

Prepared by: Transportation Policy, Planning and Organizational Excellence Division John A. Volpe National Transportation Systems Center Research and Innovative Technology Administration U.S. Department of Transportation





Stakeholder Involvement Identify, Prepare, and Refine Analysis Tools Data Collection	0	How should we get started?	Scope the effort and engage partners. Considerations: Process goals, objectives, budget, and stakeholder roles and responsibilities.	Output: Work plan.
	2	Where are we now?	Establish baseline analysis; identify factors and trends that affect the state, region, community, or study area. Considerations: Transportation and land oupply, autibility, and demand; state, regionel, community, or study area trends.	Outputs: Transportation systems inventory; land suitability analysis; evaluation of historic trends.
ldentify, Pr	3	Who are we and where do we want to go?	Establish future goals and aspirations based on values of the state, region, community, or study area. Considerations: Key values and priorities for the state, community, region, or study area.	Outputs: Set of working principles that document broad state, community, region, or study area goals and preferences.
	4	What could the future look like?	Create baseline and alternative scenarios. Considerations: Scenario types, analysis tools, travel demand model.	Outputs: Identification of appropriate scenario analysis tool or refinement of travel demand model; baseline and alternative scenarios.
	6	What impacts will scenarios have?	Assess scenario impacts, influences, and effects. Considerations: Indicators to help evaluate scenario performance.	Outputs: Refined or calibrated analysis tool(s) or model(s) if necessary. List of indicators to compare scenaric outcomes. Qualitative or quantitative assessment of scenario impacts.
	6	How will we reach our desired future?	Craft the comprehensive vision; Identify strategic actions and performance measures. Considerations: Stakeholder feedback on scenarios and the future blueprint; potential actions, investments or policies to lead the state, community, region, or study area toward the comprehensive vision	Outputs: Comprehensive vision, action steps; parformance measures to assess progress; plan for monitoring progress.





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Decision Making Frameworks and Trends

Ken Snyder, CEO



PlaceMatters

Supports the creation and maintenance of vibrant, sustainable communities by improving decision-making

Good decisions are:

- Equitable
- Informed
- Transparent
- Lasting



This is not a decision maker



Lasting Decisions Need People

http://www.flickr.com/photos/dno1967b/

Evolution of Regional Decision Making

Decision Making Analytics

- Travel demand
- Land consumption
- Housing choice
- Building energy
- Water use
- Air pollution (incl CO2)
- Household costs

- Government fiscal impacts
- Public health
- Social equity
- Agricultural economics
- Land conservation

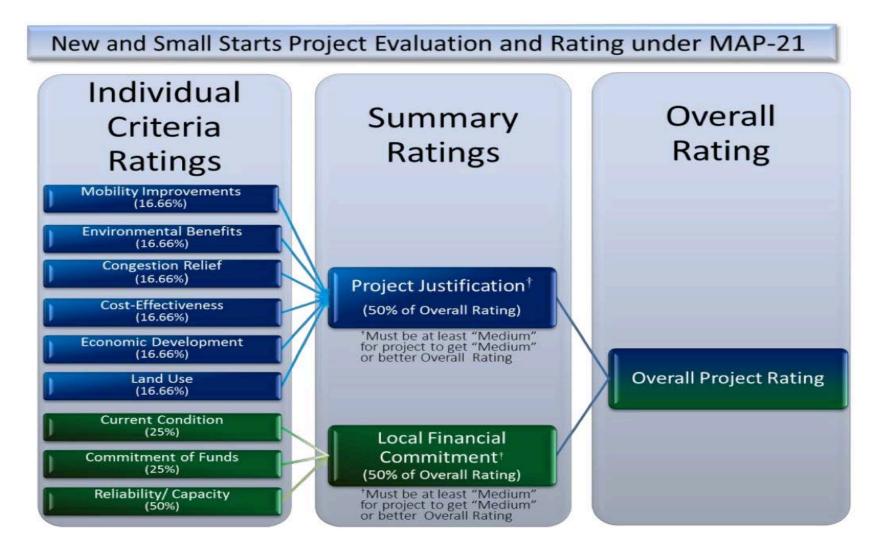
Evolution of Regional Decision Making

Transportation Planning Example

- Travel Demand Models
- Tour-based and Activity-based Travel Models
- Integrated Economic/Land Use/Travel Models
- Scenario Planning and Exploratory Planning

Funding Linked to Spatial Analysis

A number of Federal agencies now include requests for integrated spatial analysis in their proposals, project implementation, and/or evaluation. FTA's August 2013 New and Small Project NOFA is an example:



How is Scenario Planning Different?

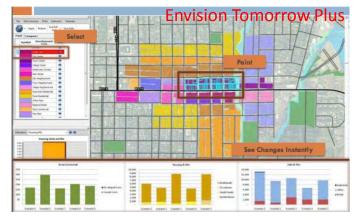
- Creates a dynamic environment that requires the staff and the planning tools to be responsive and flexible
- Scenarios developed by the participants pose questions that require analytics which require data
- Scenarios can produce more questions than were originally posed
- What may look like complexity is useful information to different interest groups
- The information must be delivered in a timely manner, whether in a public workshop, an internal study, or a public decision-making process.

Planning Tools Contribute to Success

- The platform structure allows flexibility in metrics
- Once data and information is digital, it can be used in many forms and combinations
- Interactive programs (with an increase in web based programs) have powerful and flexible abilities







Working with Complexity

Informed decision-making has multiple benefits:

- Finding common ground on challenges and strategies
- Understanding of opposing viewpoints and compromise
- Discovering creative solutions
- Building capacity for continuous improvement

Scenario Planning Considerations

Observations

- Most scenarios rely on creating compact activity centers for their success
- They move jobs and housing around from Trends to get there
- They typically do little market testing to support these shifts
- Pressure to limit and combine indicators and present most favorable ones for preferred scenario

Recommendations

- We need market sensitivity throughout
- The use of rule-based allocations leads to more defensible and dynamic public input and more learning occurs
- Make rules around combining indicators super transparent
- Fiscal and social impacts critical to credibility

Open Source Planning Tools

- An emerging solution to integrate separate fields of analysis, and do more with less.
- Open Planning Tools Group:
 - Foundations, software developers, planning consultants, staff from regional, state, and Federal government agencies, university researchers
 - Symposium November 19-21, 2013 in Sacramento
 - <u>www.ScenarioPlanningTools.org</u>

Contact

Ken Snyder, CEO PlaceMatters ken@placematters.org @theplacematters

Overview

- COMPASS and the Treasure Valley
- Communities in Motion 2030 & 2040
- CommunityViz (Visualize, Analyze, Engage)
- CommunityViz Benefits & Challenges



COMPASS and the Treasure Valley



Communities in Motion 2030



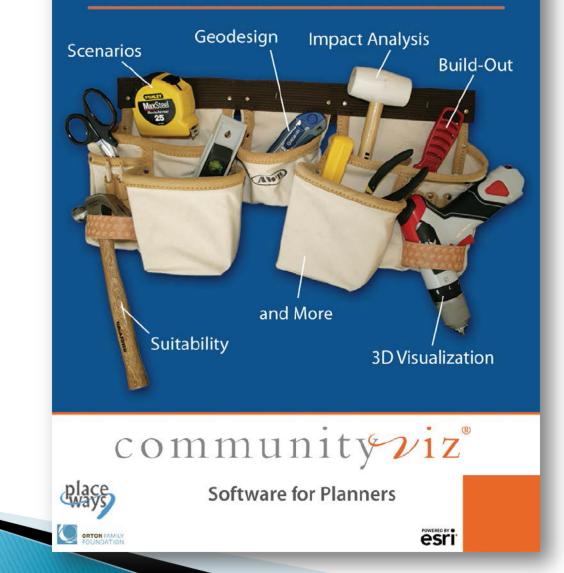
Communities in Motion 2030

Reasons to Update the *Communities in Motion* Vision:

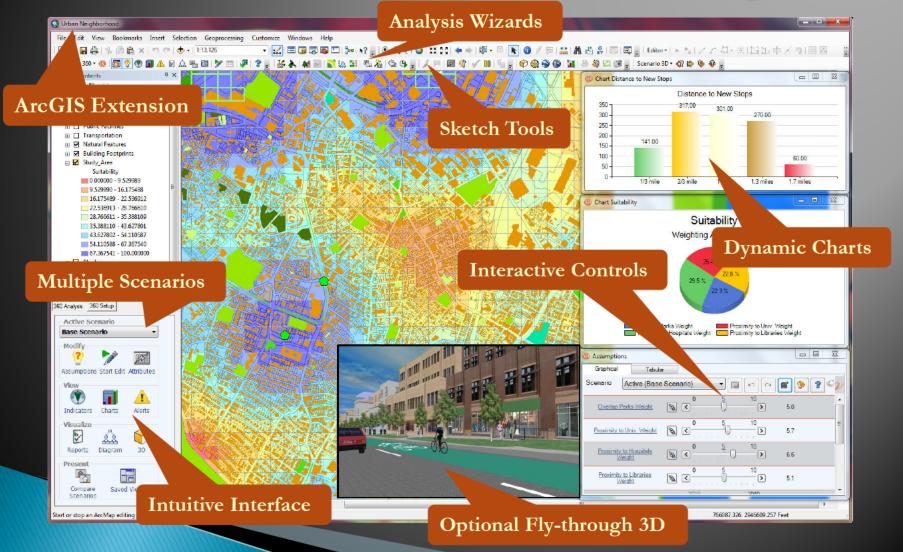
- 1. Economic Changes
- 2. Political Changes
- 3. Demographic Changes
- 4. Broader Stakeholder Buy-in

Intro to community viz®

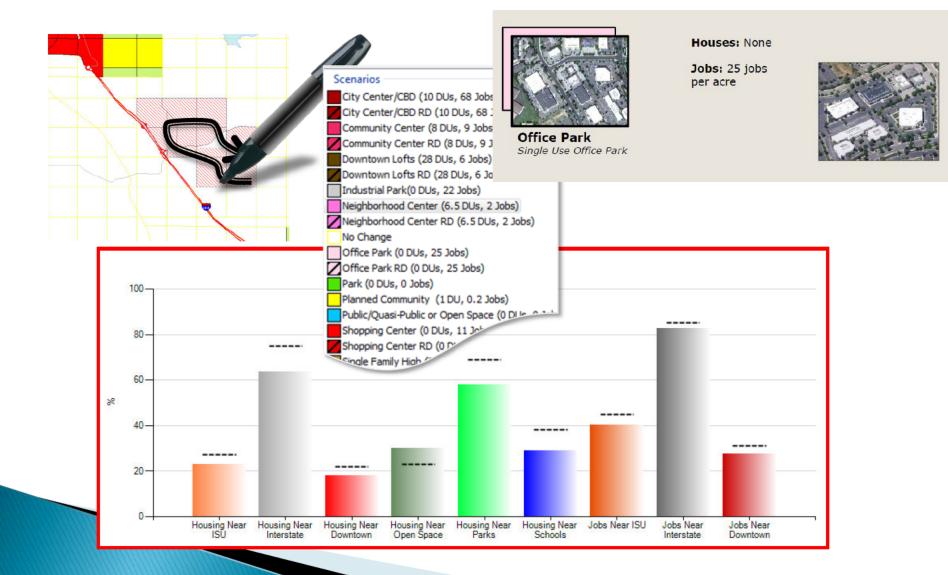
The Planner's Tool Belt



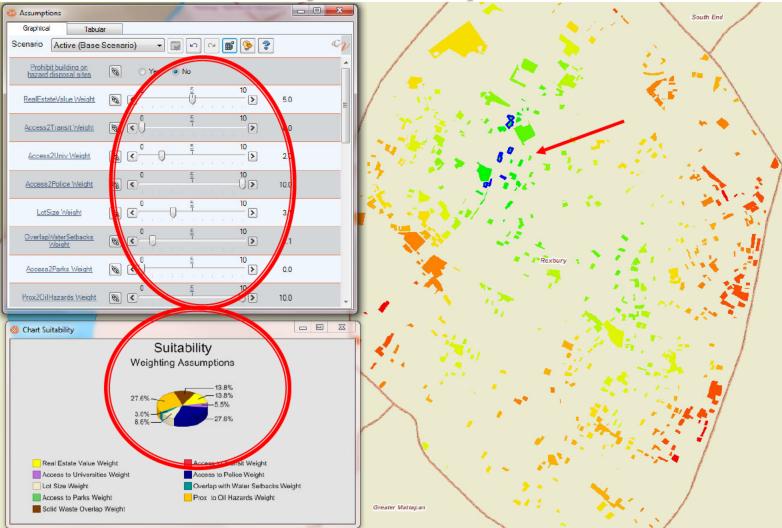
Intro to community viz® for Scenario Planning



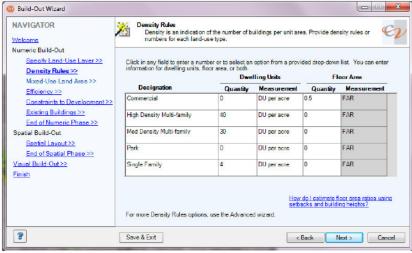
community viz[®] geodesign

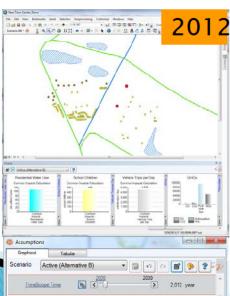


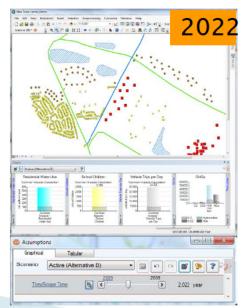
CommunityViz Tools: Site Suitability Analysis

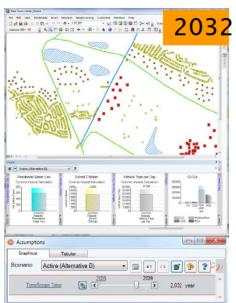


CommunityViz Tools: Buildout Analysis









Visualization: What does it look like?

Maps plus...

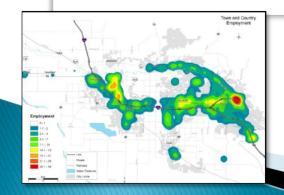
Side-by-side scenario comparison

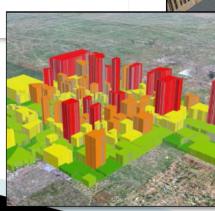
3D streetscapes

Citywide massing and highlights

Presentation packages and kits

Interactive websites and media





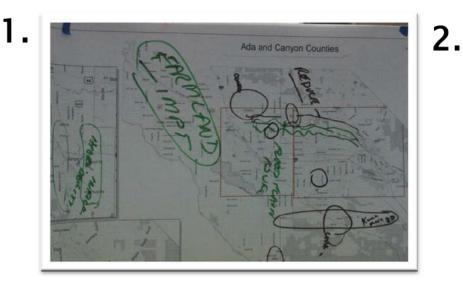


Engage



http://www.youtube.com/watch?v=J-ey1TOhiGk

CommunityViz Challenges







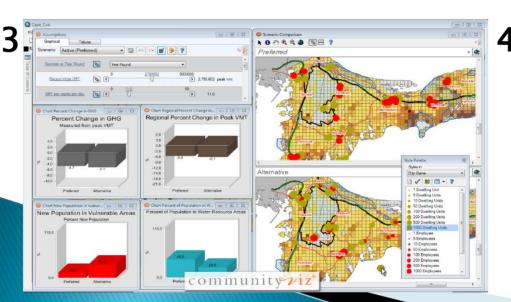
CommunityViz Benefits

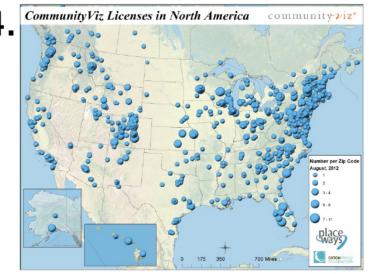


1.

2.







Carl Miller, AICP Community Planning Association of Southwest Idaho (COMPASS) <u>www.compassidaho.org</u> 208-475-2239 <u>cmiller@compassidaho.org</u>

http://www.youtube.com/watch?v=J-ey1TOhiGk

"CommunityViz is changing the way planners use GIS. With its transparent and flexible design, CommunityViz opens up the planning process to more people. At the same time, it takes a lot of guesswork, speculation, and pure subjectivity out of the planning equation."

-Jack Dangermond, President, Esri

"The more time you spend contemplating what you should have done...you lose valuable time planning what you can and will do." -Lil' Wayne

CMAPGOT02040

FHWA Scenario Planning Webinar November 2013

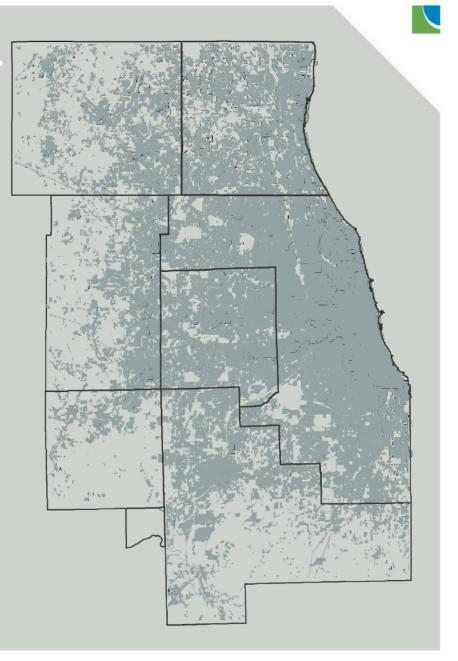
ABOUT CMAP

CMAP serves the third largest U.S. metropolitan region:

7 Counties 284 Municipalities Over 1,200 units of local government

DEVELOPED AREA, 2005

Source: U.S. Environmental Protection Agency and CMAP



By 2040, our region will need to accommodate 25% more residents

8,600,000

TODAY

11,000,000 BY 2040

DEVELOPING THE GO TO 2040 PLAN











- 1 **Regional Vision** (Fall 2007 to Spring 2008)
- 2 Research of Existing Conditions (2008-2009)
- 3 **Public Input on Potential Strategies** (Continuous)

- 4 Preferred Regional Scenario (January 2010)
- 5 **Draft Plan** (June-September 2010)
- 6 Plan Adopted Unanimously (October 2010)

What we were looking for

Tool that could show trade-offs Comparing multiple scenarios Visually engaging and educational Use online, at workshops, and kiosks

Experience

Selected MetroQuest

QUEST GO TO 2040



Chicago Metropolitan Agency for Planning



COMPARE 2040

Person Distance Travele

THE CHICAGO COMMUNITY TRUST

AND AFFILIATES

ENTER

VISIT 2040 ENTER

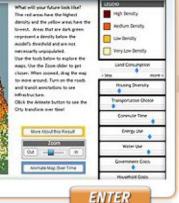
Take a quick tour. Change the future through a couple of choices and spend a little time in 2040! (Best with speakers on) ¿Prefieres español? Entra aquí.

INVENT 2040



Get creative.

Make choices about the future and see maps and graphs showing what life might be like in 2040. Send feedback on issues you care about and get your friends involved!



Go even deeper.

Dig into the GO TO 2040 scenarios and see how they stack up against each other and scenarios you build yourself.

About GO TO 2040

Population in metropolitan Chicago is expected to reach nearly 11 million by 2040. To accommodate 2.8 million new residents, our region has urgent decisions to make in the very near future. GO TO 2040 is the Chicago Metropolitan Agency for Planning (CMAP) campaign to guide development and investment decisions to accommodate our region's growth.

Click here to really dig into CMAP's three sample scenarios.

About MetroOuest

Use the tools above to create your own growth scenarios and compare them to others. Experiment with trade-offs regarding transportation, housing, economic development, open space, the environment, and other quality-of-life issues.



SCENARIOS

COMPARE

SHARE YOUR

SCENARIO

Outcomes

MAIN MENU

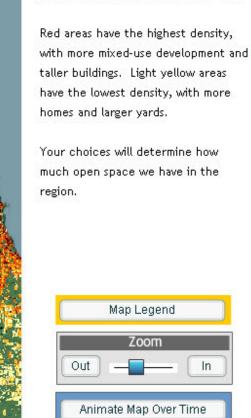
Choices



Maximize programs

2040 Show Roads

Outcomes: Land Consumption



Land Consumption shows where

people will live and at what density.







MAIN MENU



2040

Outcomes: Land Consumption

Show Roads

Land Consumption shows where people will live and at what density.

SHARE YOUR

SCENARIO

Red areas have the highest density, with more mixed-use development and taller buildings. Light yellow areas have the lowest density, with more homes and larger yards.

Your choices will determine how much open space we have in the region.



Outcomes
LEGEND
High Density
Medium Density
Low Density
Very Low Density
Land Consumption
< less more >
Detached Homes
Single Occupant Vehicles
Commute Time
Energy Use
Water Use
Government Costs
Household Costs





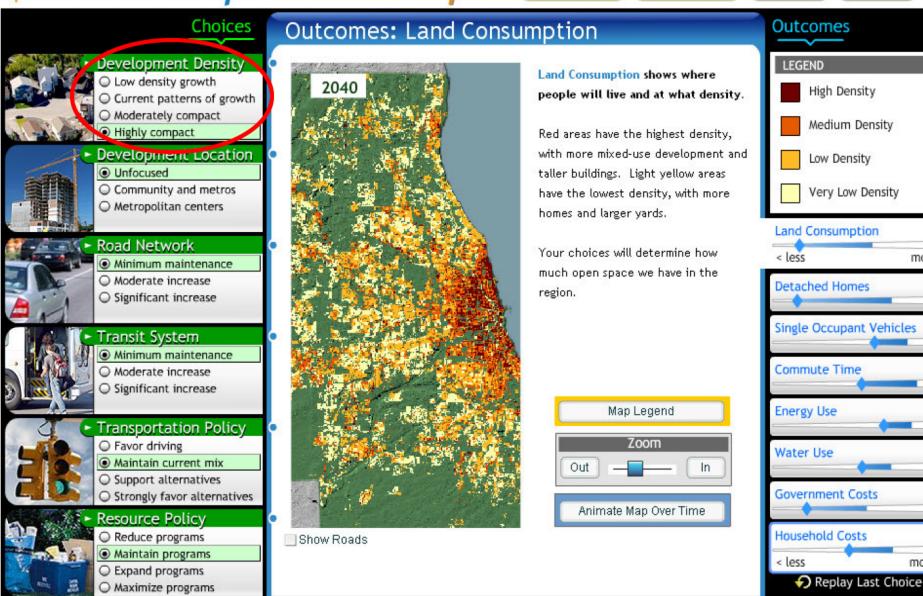
SHARE YOUR

SCENARIO

MAIN MENU

more >

more >





Outcomes: Land Consumption

COMPARE SCENARIOS

MAIN MENU

Choices



O Low density growth Current patterns of growth

Moderately compact
 Highly compact
 Development Location
 O Unfocused

Community and metros
 Metropolitan centers

 Road Network

 Image: Minimum maintenance

 Image: Moderate increase

 Image: Significant increase



Resource Policy Reduce programs

Maintain programs
 Expand programs
 Maximize programs



Show Roads



SHARE YOUR

SCENARIO

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Outcomes	
LEGEND	
High Density	
Medium Density	
Low Density	
Very Low Density	
Land Consumption	
< less	more >
Detached Homes	
Single Occupant Vehicl	es
Commute Time	
Energy Use	
Water Use	
Government Costs	
Household Costs	
< less	more >
🕤 Replay Last Cho	ice



COMPARE SCENARIOS

MAIN MENU

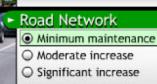
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Choices



Development Density
 Low density growth
 Current patterns of growth
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Development Location
 Unfocused
 Community and metros
 Metropolitan centers





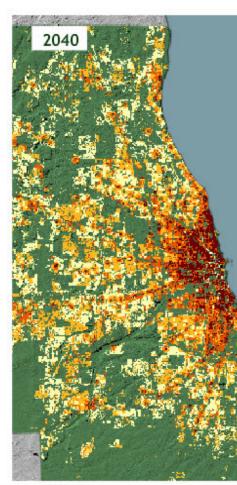


Resource Policy

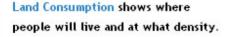
Reduce programs
Maintain programs
Expand programs

O Maximize programs

Outcomes: Land Consumption



Show Roads



SHARE YOUR

SCENARIO

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Outcomes LEGEND **High Density** Medium Density Low Density Very Low Density Land Consumption < less more > **Detached Homes** Single Occupant Vehicles Commute Time **Energy Use** Water Use **Government Costs** Household Costs Replay Last Choice

Development Density

Development Location

- Unfocused *
- 🥑 Community & metropolitan
- Metropolitan centers

Road Network

- 🤳 Minimum maintenance *
- 🥑 Moderate increase
- Significant increase

Transit System

- 🥑 Minimum maintenance *
- Moderate increase
- Significant increase

Transportation Policy

- Favor driving
- Maintain current mix *
- 🥑 Support alternatives
- Strongly favor alternatives

Resource Policy

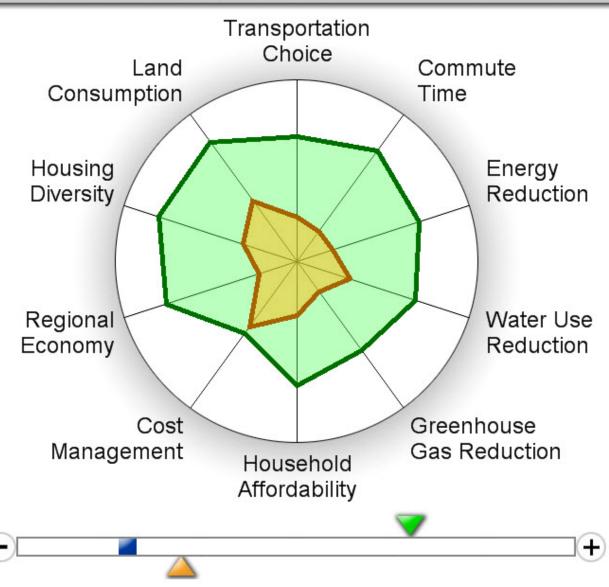
Scenario A



nd

Scenario Summary

By Key Indicator



Development Density

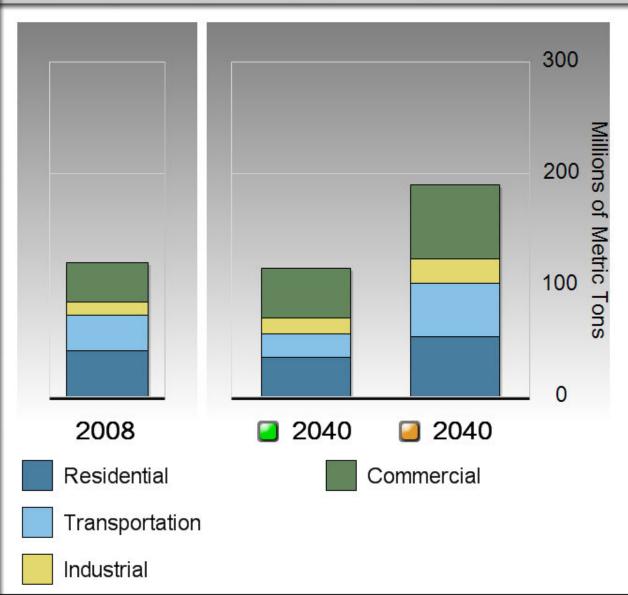
- Low density growth
- Current patterns of growth *
- Moderately compact growth
- Highly compact growth

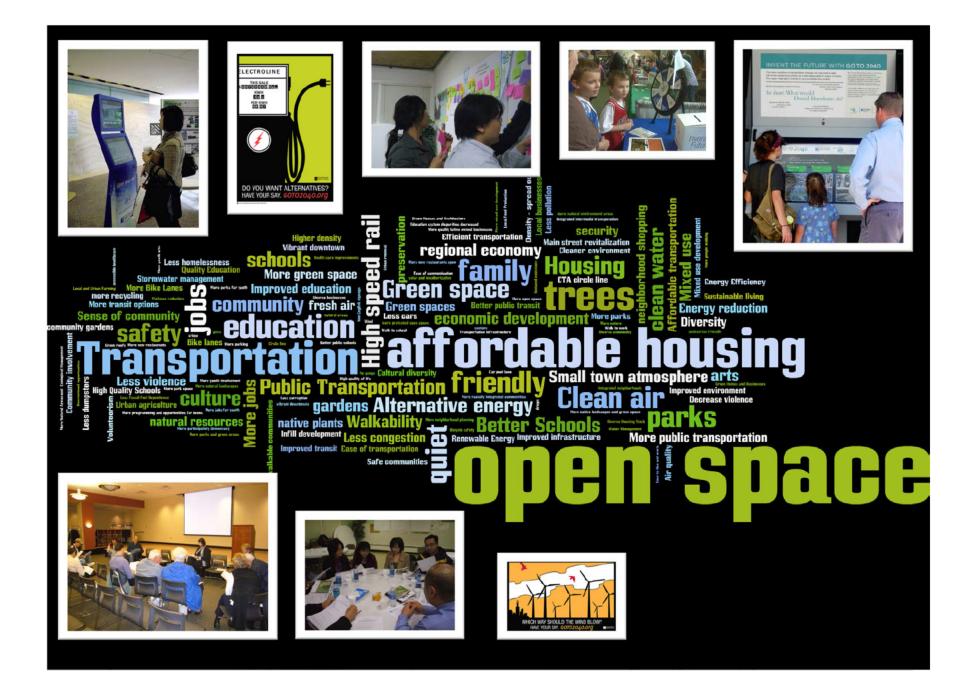
Development Location Road Network Transit System Transportation Policy Resource Policy Scenario 1



Greenhouse Gas Emissions

CO2 Equivalent, By Sector (Annual)





Benefits

Educational Immediate results

Visually compelling

Could spend 3 minutes or 2 hours

Helped us engage over 35,000 people

Key Takeaways

The tool paints a broad picture, which may not satisfy everyone

Only as good as the data you have

Helped us reach consensus to move forward with plan development

CMAP GO TO 2040

Questions?

Erin Aleman Principal Planner ealeman@cmap.illinois.gov 312.386.8816



Fresno Council of Governments

Scenario Planning with *Envision Tomorrow*







Fresno COG's Scenario Planning Process

- San Joaquin Valley Blueprint (2006)
 - Result of a grant from Caltrans to explore alternative growth patterns and to educate the public about land-use planning
 - Goal: To analyze the impacts of different smart-growth policies in Fresno County
 - Used UPlan for this process

http://valleyblueprint.org/



Fresno COG's Scenario Planning Process

• SB 375 (2008)

http://www.fresnocog.org/senate-bill-375

- Bill passed by California lawmakers that required metropolitan planning organizations to develop sustainable community strategies (SCS)
- An SCS seeks to reduce greenhouse gas (GHG) emissions through integrating land-use and transportation planning





Fresno COG's Scenario Planning Process

- Target-Setting (2010)
 - Per-capita GHG reduction targets were set by the Air Resources Board: 5% reduction by 2020, 10% by 2035 (compared to 2005)
- Scenario Planning (2011)
 - Fresno COG considered several scenario planning tools, including iPlaces, RapidFire and CommunityViz
 - Decided to use Envision Tomorrow



Envision Tomorrow's Scenario Building Process

Building Types



- Easily modeled
- Lots of existing data to draw from
- Tracks density, rent/sale prices, energy/water use, etc.
- Could include one or several building types

Development

Types

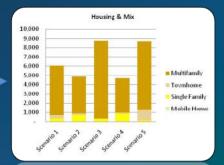
Can be applied to small or large geographic areas (parcels, census blocks, uniform grid, etc.)

Scenario Development



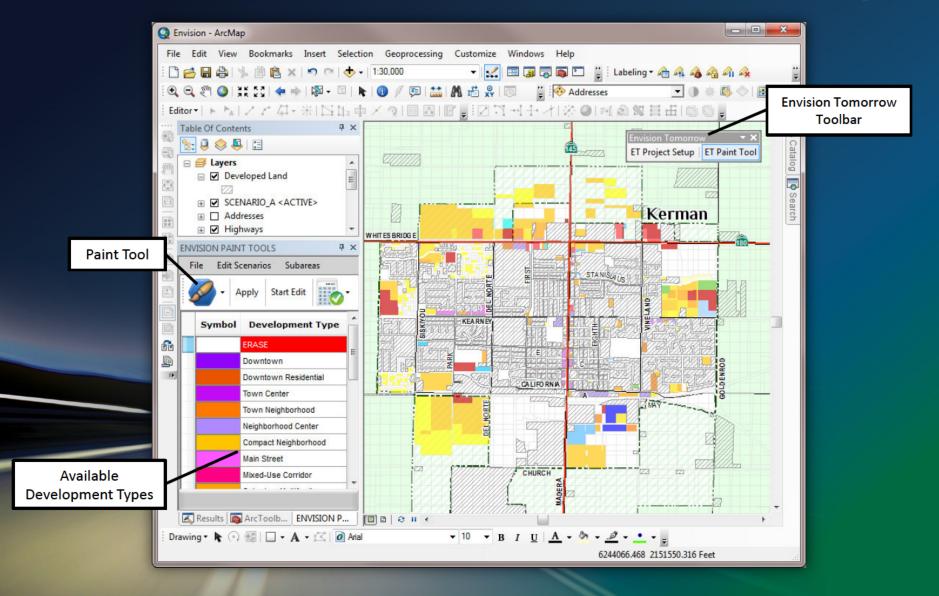
- Test land use policies
- Experiment with new development patterns

Evaluation

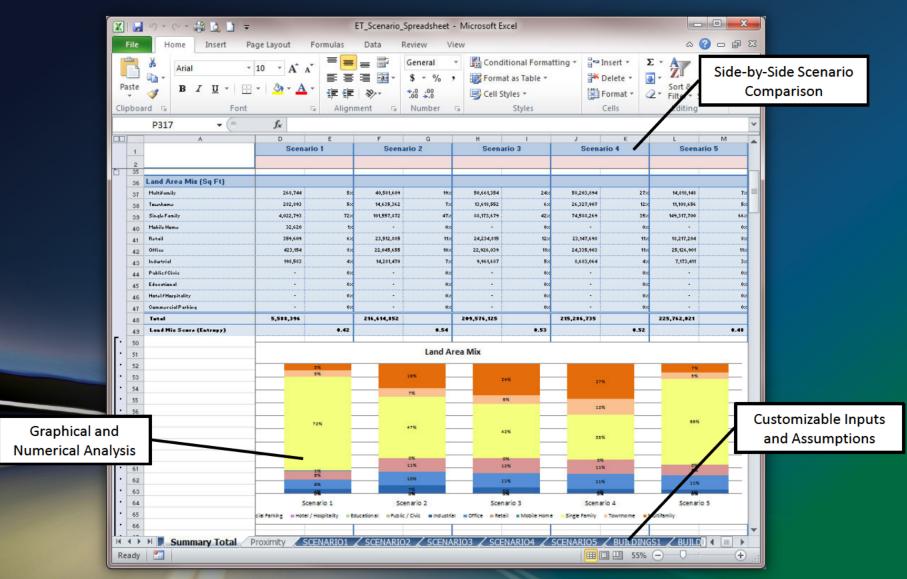


- Monitors performance indicators in realtime
- Side-by-side comparison of scenarios

Envision Tomorrow and ArcMap



Envision Tomorrow Spreadsheet



Using Envision Results for Internal and Public Outreach

- The "Chip Games" Public Workshop
 - Fregonese helped Fresno COG host a public workshop where participants would place development "chips" on maps of Fresno County
 - The results of this exercise were digitized and combined to create one of Fresno COG's SCS scenarios



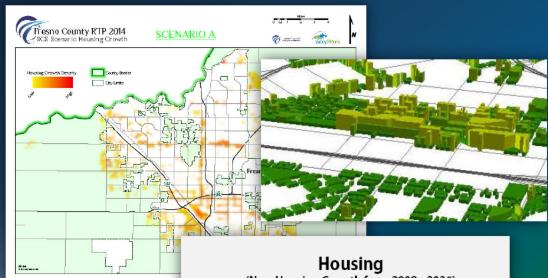
Using Envision Results for Internal and Public Outreach



- Fresno COG provided grant money to community organizations to recruit members of the public to educational workshops about the SCS process and scenarios
- Performance indicators and maps based on Envision analysis were shared as part of the presentation

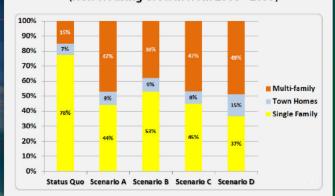
Using Envision Results for Internal and Public Outreach

- Scenario Maps and Performance Analysis
 - Envision dataset can be used with other software to create "heat maps" or 3D imaging



– Makes performance indicator analysis easy

(New Housing Growth from 2008 - 2035)



Fresno COG's Experience with Envision Tomorrow

Usability

- Software package relatively easy to install and use
- Envision's system of using development types is intuitive, though initial set-up is complicated

Robustness

- Runs noticeably slower when dealing with large, regional datasets (though "SUBAREA" function makes this shortfall manageable)
- Currently contains some bugs that can cause program to freeze or shut down; data corruption sometimes, though rarely, occurs (make lots of back-ups)

Fresno COG's Experience with Envision Tomorrow

User Control

- Planning/building assumptions customizable to any particular region
- User has option of using built-in summary tools, or using the geodataset directly for more customized analysis
- Customer Service

 Developers at Fregonese Associates have shown a consistent value for personalized, prompt, and thorough attention to problems

Fresno COG's Experience with Envision Tomorrow

- Overall Experience
 - Sufficiently suited the needs of Fresno COG well
 - Financially viable
 - Strength of customer service somewhat balanced the existence of bugs and other software issues, which invariably proved to be surmountable

Advice for Other Agencies Regarding Scenario Planning

- Consider your organization's resources and staff capabilities
 - To enjoy the full benefits of user-driven tools such as Envision Tomorrow, experience with GIS (geographic information systems) software, especially ArcMap, is essential
- Consider your organization's approach to planning
 - More detailed planning exercises would require parcellevel tools (Envision, Urban Footprint, etc.)
 - More high-level or broad-focused exercises may be better served with products such as RapidFire or UPlan

Contact Information

Seth Scott

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Thanks for watching!

For Additional Information

FHWA Scenario Planning website:

www.fhwa.dot.gov/planning/scenario and visualization/scenario planning

Contacts:

- FHWA Headquarters
 - Rae Keasler at 202-366-0329 or <u>Rae.Keasler@dot.gov</u>
 - Dave Harris at 334-274-6345 or <u>Dave.Harris@dot.gov</u>

FTA Headquarters

- Jeff Price at 202-366-0843 or <u>Jeff.Price@dot.gov</u>
- Tomika Monterville at 202-366-5038 or <u>Tomika.Monterville@dot.gov</u>

FHWA Resource Center

- Brian Betlyon at 410-962-0086 or <u>Brian.Betlyon@dot.gov</u>
- Jim Thorne at 708-283-3538 or <u>Jim.Thorne@dot.gov</u>

USDOT Volpe Center

Rachel Strauss at 617-494-2207 or <u>Rachel.Strauss@dot.gov</u>



