

Highway Safety Improvement Program Data Driven Decisions

Minnesota Highway Safety Improvement Program 2015 Annual Report

Prepared by: MN

## Disclaimer

#### Protection of Data from Discovery & Admission into Evidence

23 U.S.C. 148(h)(4) states "Notwithstanding any other provision of law, reports, surveys, schedules, lists, or data compiled or collected for any purpose relating to this section [HSIP], shall not be subject to discovery or admitted into evidence in a Federal or State court proceeding or considered for other purposes in any action for damages arising from any occurrence at a location identified or addressed in the reports, surveys, schedules, lists, or other data."

23 U.S.C. 409 states "Notwithstanding any other provision of law, reports, surveys, schedules, lists, or data compiled or collected for the purpose of identifying, evaluating, or planning the safety enhancement of potential accident sites, hazardous roadway conditions, or railway-highway crossings, pursuant to sections 130, 144, and 148 of this title or for the purpose of developing any highway safety construction improvement project which may be implemented utilizing Federal-aid highway funds shall not be subject to discovery or admitted into evidence in a Federal or State court proceeding or considered for other purposes in any action for damages arising from any occurrence at a location mentioned or addressed in such reports, surveys, schedules, lists, or data."

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## **Executive Summary**

Minnesota distributes HSIP funds based on the percentage of serious injuries and fatalities. This approach uses the Strategic Highway Safety Plan as a basis. Road Safety Plans for Minnesota districts and counties have further directed the focus of safety funds to lower-cost, systemic strategies. MnDOT is currently in the process of updating the 8 Minnesota district plans. The plans will be completed in the next 6 months.

Definition of Terms:

MnDOT: Minnesota Department of Transportation

Greater Minnesota: Minnesota is split into 8 MnDOT districts. District 5 is the Metro District. All other districts when referred to as a collective, are called Greater Minnesota.

OTST: MnDOT's Office of Traffic, Safety and Technology. MnDOT's Central Office Safety Unit resides within OTST.

SALT: MnDOT's Office of State Aid for Local Transportation. This is the MnDOT office that works most directly with local agencies.

ATP: Area Transportation Partnership. Boundaries are synonymous with MnDOT district investment boundaries. The partnerships have, as their members metropolitan and non-metropolitan stakeholders and can include Metropolitan planning organizations, Regional Development Commissions, cities, counties, townships, transit providers, tribal governments, other interests and MnDOT.

SFY: State Fiscal Year

## Introduction

The Highway Safety Improvement Program (HSIP) is a core Federal-aid program with the purpose of achieving a significant reduction in fatalities and serious injuries on all public roads. As per 23 U.S.C. 148(h) and 23 CFR 924.15, States are required to report annually on the progress being made to advance HSIP implementation and evaluation efforts. The format of this report is consistent with the HSIP MAP-21 Reporting Guidance dated February 13, 2013 and consists of four sections: program structure, progress in implementing HSIP projects, progress in achieving safety performance targets, and assessment of the effectiveness of the improvements.

## **Program Structure**

#### **Program Administration**

How are Highway Safety Improvement Program funds allocated in a State?

Central

District

Other

#### Describe how local roads are addressed as part of Highway Safety Improvement Program.

MnDOT distributes funds to local roads through the Greater Minnesota Combined Solicitation. The latest solicitations, conducted in March 2015, distributed over \$17M over four years (2016-2019) of local projects for HSIP Funds. OTST, with representatives from State-Aid, prioritizes the local HSIP projects for each ATP. Districts are given the opportunity to comment on the prioritization of projects.

The allocation of HSIP funds is based on the distribution of fatal and A-injury crashes. Funds are distributed as follows:

Step 1: Funds are split based on % of K and A crashes in each District.

Step 2: Funds are split again based on % of K and A crashes occurring on State vs. local system.

The resulting "HSIP Goals" and local/state split of this fund are shown in the table attached to the Program Administration section. The file shows 2009-2011 crash data was used to distribute funds for SFY 2017 and beyond.

The 2014 Minnesota Strategic Highway Safety Plan (SHSP) is the main guidance for project selection and evaluation. The goal for this solicitation is that 70% of Greater Minnesota projects and 30% of Metro projects be systemic. Systemic projects make up 72% of all the projects awarded for Minnesota in 2014. Historically, a subset of that program, local projects in Greater Minnesota, is comprised of approximately 95% systemic projects since 2007.

Additionally, Minnesota has funded a County Safety Plan for each of its 87 counties and 8 districts. These plans have been completed and are being implemented. They provide each county and district with a prioritized list of low-cost, systemic projects. The District safety plans are currently being revised and should be completed by April 2016.

#### Identify which internal partners are involved with Highway Safety Improvement Program planning.

Design

Planning

Maintenance

Operations

Governors Highway Safety Office

Other: Other-MnDOT District Traffic Engineers

#### Briefly describe coordination with internal partners.

MnDOT's office of Traffic, Safety and Technology (OTST) works closely with the State Aid for Local Transportation (SALT) office as well as district traffic engineers in the distribution of HSIP funds.

A representative from the state aid office sits on the both the steering and selection committees for

HSIP. The offices work together to educate local agencies and district personnel on the HSIP program. Once projects are selected the state aid office coordinates with the local agencies and provides support as necessary.

The HSIP project selection committee asks for input from the district traffic engineers during the selection and award processes. District traffic engineers provide vital background information on proposed projects as well as adding the local perspective. Additionally, local partners are asked to provide some documentation that the district traffic engineer is aware of and supportive of their prospective project if it impacts MnDOT roadways.

MnDOT also holds quarterly TEO (Traffic Engineering Organization) Safety Subcommittee meetings, at which additional HSIP coordination occurs.

#### Identify which external partners are involved with Highway Safety Improvement Program planning.

Metropolitan Planning Organizations

Governors Highway Safety Office

Local Government Association

Other: Other-City Engineer Safety Committee

Other: Other-County Engineer Safety Committee

Identify any program administration practices used to implement the HSIP that have changed since the last reporting period.

Multi-disciplinary HSIP steering committee

Other: Other-Beginning with FY 2017, projects will be programmed in a more centralized project selection process as described in question 9.

Describe any other aspects of Highway Safety Improvement Program Administration on which you would like to elaborate.

Beginning with projects programmed in SFY 2017, Minnesota has changed the way it administers state projects. Decisions are made at the central office level rather than the district level. Prior to SFY 2017 projects, only the local HSIP projects are selected by Central Office. District projects were approved by the district personnel in the past, but will now go through Central Office in a more formalized process.

The first solicitation, occurring in March 2015 was the first solicitation to utilize the new process. There is another solicitation currently active using the new process, with applications due November 1, 2015. This solicitation is looking to program both local and district projects through SFY 2020.

The local and district projects follow the same deadlines to allow for better project coordination between the two groups.

#### **Program Methodology**

these countermeasures through

HSIP.

Select the programs that are administered under the HSIP.

Median Barrier	Intersection	Safe Corridor
Horizontal Curve	Bicycle Safety	Rural State Highways
Skid Hazard	Crash Data	Red Light Running Prevention
Roadway Departure	Low-Cost Spot Improvements	Sign Replacement And Improvement
Local Safety	Pedestrian Safety	Right Angle Crash
Left Turn Crash	Shoulder Improvement	Segments
Other: Other-MnDOT funds		

Program:	Other-MnDOT funds these counte	Other-MnDOT funds these countermeasures through HSIP.									
Date of Program Methodology:	10/1/2007										
What data types were used in the program methodology?											
Crashes	Exposure	Roadway									
All crashes	Traffic	Median width									
Fatal crashes only	Volume	Horizontal curvature									
Fatal and serious injury crashes only	Population	Functional classification									
Other	Lane miles	Roadside features									
	Other	Other-Road surface: In one particular county, gravel roads make up almost half of the system but fewer than 15 percent of all severe crashes occur on these roads.									
What project identification meth	nodology was used for this program	?									

## Crash frequency

Expected crash frequency with EB adjustment

Equivalent property damage only (EPDO Crash frequency)

EPDO crash frequency with EB adjustment

Relative severity index

Crash rate

Critical rate

Level of service of safety (LOSS)

Excess expected crash frequency using SPFs

Excess expected crash frequency with the EB adjustment

Excess expected crash frequency using method of moments

Probability of specific crash types

Excess proportions of specific crash types

Other-Severe Crash Rate

Are local roads (non-state owned and operated) included or addressed in this program?

Yes

No

If yes, are local road projects identified using the same methodology as state roads?

Yes

No

How are highway safety improvement projects advanced for implementation?

Competitive application process

Selection committee

Other

Select the processes used to prioritize projects for implementation. For the methods selected, indicate the relative importance of each process in project prioritization. Enter either the weights or numerical rankings. If weights are entered, the sum must equal 100. If ranks are entered, indicate ties by giving both processes the same rank and skip the next highest rank (as an example: 1, 2, 2, 4).

Relative Weight in Scoring

Rank of Priority Consideration

Ranking based on B/C 1

Available funding

Incremental B/C

Ranking based on net benefit

Other

Road Safety Plan 1

#### What proportion of highway safety improvement program funds address systemic improvements?

72

# Highway safety improvement program funds are used to address which of the following systemic improvements?

Cable Median Barriers	Rumble Strips
Traffic Control Device Rehabilitation	Pavement/Shoulder Widening
⊠Install/Improve Signing	☐Install/Improve Pavement Marking and/or Delineation
Upgrade Guard Rails	Clear Zone Improvements
Safety Edge	⊠Install/Improve Lighting
Add/Upgrade/Modify/Remove Traffic Signal	Other

#### What process is used to identify potential countermeasures?

Engineering Study

Road Safety Assessment

Other: Other-County and District Safety Plans

## Identify any program methodology practices used to implement the HSIP that have changed since the last reporting period.

Highway Safety Manual

Road Safety audits

Systemic Approach

Other: Other-District Road Safety Plans are currently under revision.

Other: Other-Critical Crash Rates

Describe any other aspects of the Highway Safety Improvement Program methodology on which you would like to elaborate.

HSIP funds are distributed in three distinct solicitations:

Met Council HSIP (Metro District and local projects)

Greater Minnesota Local HSIP (All State Aid eligible agencies in Greater Minnesota)

Greater Minnesota MnDOT District HSIP (All Greater Minnesota Districts)

All three solicitations utilize risk based analysis (Road Safety Plans) to select projects. The Greater Minnesota MnDOT District HSIP solicitation was revised starting with projects programmed in SFY 2017 and beyond to more closely resemble the Greater Minnesota Local HSIP solicitation. This includes approval from Central Office Traffic and additional checks and balances to ensure proper funding categories are assigned to each project.

Lower cost, systemic treatments (lighting, signage, rumble strips and enhanced edgelines) are the focus of the Greater Minnesota projects. Any entity that is eligible for State Aid funds can apply directly to the Greater Minnesota Local HSIP solicitation. Cities and Tribal Governments that are not State Aid eligible must apply for HSIP funds through their county.

In the Metro District, systemic projects are funded as well as projects that address a spot location safety concern. Metro District projects and local metro projects compete side by side for the Metro HSIP funds in the Met Council solicitation.

Critical crash rates have been formally added to the Greater Minnesota District and Local solicitations as a tool for evaluating spot improvement projects.

## **Progress in Implementing Projects**

## **Funds Programmed**

Reporting period for Highway Safety Improvement Program funding.

Calendar Year

State Fiscal Year

Federal Fiscal Year

Enter the programmed and obligated funding for each applicable funding category.

Funding Category	Programmed*		Obligated				
HSIP (Section 148)	27481740	75 %	15588539.86	72 %			
HRRRP (SAFETEA-LU)							
HRRR Special Rule							
Penalty Transfer - Section 154							
Penalty Transfer – Section 164	9288487	25 %	5972126	28 %			
Incentive Grants - Section 163	0	0 %	0	0 %			
Incentive Grants (Section 406)							
Other Federal-aid Funds (i.e. STP, NHPP)							
State and Local Funds							

Totals	36770227	100%	21560665.86	100%
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How much funding is programmed to local (non-state owned and maintained) safety projects?

\$18,143,214.00

How much funding is obligated to local safety projects?

\$7,117,317.00

How much funding is programmed to non-infrastructure safety projects?

\$485,000.00

How much funding is obligated to non-infrastructure safety projects?

\$1,069,137.00

How much funding was transferred in to the HSIP from other core program areas during the reporting period?

\$0.00

How much funding was transferred out of the HSIP to other core program areas during the reporting period?

\$16,937,255.00

# Discuss impediments to obligating Highway Safety Improvement Program funds and plans to overcome this in the future.

A process review is being conducted this year with representation from both MnDOT and FHWA. This is being done to better understand the disconnect between programming and obligation.

For each year of the STIP, up to \$29.9M in safety projects are identified and selected for funding. Because Minnesota has a practice of spending all of its Federal dollars within any given fiscal year, some safety projects may be coded to something other than HSIP depending on the fiscal resources available to the department in that year.

Minnesota's HSIP program has consisted mainly of stand-alone safety projects. Each district is also required to spend an additional 2X HSIP on safety add-ons to other projects in their program. Some higher cost projects, such as roundabouts, while eligible for HSIP funds, have normally been funded through other programs.

Beginning with SFY 2017, the more centralized process for programming MnDOT projects should make it easier to utilize more HSIP funds. Minnesota will be able to shift dollars from one district to another more easily to utilize any left over funds. MnDOT has also moved to a more balanced letting schedule in the past year. This should allow for fewer surprises in cost estimates and project schedules at the end of the fiscal year.

Describe any other aspects of the general Highway Safety Improvement Program implementation progress on which you would like to elaborate.

N/A

## **General Listing of Projects**

List each highway safety improvement project obligated during the reporting period.

Project	Improvemen	Output	HSIP Cost	Total	Fundin	Functional	AAD	Spee	Roadway	Relationship	to SHSP
	t Category			Cost	g	Classificati	т	d	Ownersh		
					Catego	on			ір	Emphasis	Strategy
					ry					Area	
'5506-	Intersection	2	1315356.	2738755.	HSIP		0	0	State	Intersectio	Provide
26','5503-44'	traffic	Numbe	08	72	(Sectio				Highway	ns	roundabout
-	control	rs			n 148)				Agency		s at
	Modify				,				0 /		appropriate
	control -										locations
	traffic signal										
	to										
	roundabout										
	loundubout										
'5203-	Intersection	2	630000	1260000	HSIP		0	0	State	Intersectio	Provide
102S','5203	traffic	Numbe			(Sectio				Highway	ns	roundabout
-	control	rs			n 148)				Agency		s at
52006A','15	Modify										appropriate
0-070-	control -										locations
001','5203-	traffic signal										
102','150-	to										
116-009'	roundabout										
'1906-	Roadside	7 Miles	889852.5	988725.0	HSIP		0	0	State	Lane	Provide
67','1907-	Barrier -		8	9	(Sectio				Highway	Departure	buffer space
107'	cable				n 148)				Agency		between
											opposite

										travel
										directions
										unections
'002-030- 006','002- 030-008'	Roadway delineation Improve retroreflectiv ity	21 Miles	0	282835	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'002-618- 030'	Intersection traffic control Modify control - traffic signal to roundabout	1 Numbe rs	0	495000	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Provide roundabout s at appropriate locations
'113-020- 005'	Pedestrians and bicyclists Medians and pedestrian refuge areas	1 Numbe rs	0	140461	HSIP (Sectio n 148)	0	0	County Highway Agency	Pedestrian s	Provide buffer space between opposite travel directions

'004-070- 007'	Roadway Rumble strips - edge or shoulder	20 Miles	0	27565.4	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'007-070- 001','007- 070-002'	Shoulder treatments Widen shoulder - paved or other	15 Miles	0	532764	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Eliminate shoulder drop-offs, provide safety edges and wider or pave shoulders
'010-030- 007'	Pedestrians and bicyclists Pedestrian signal - modify existing	7 Numbe rs	0	482112	HSIP (Sectio n 148)	0	0	County Highway Agency	Pedestrian s	Optimize signal operations with phasing, timing, coordinatio n and clearance

										intervals
'012-615- 028','012- 070-004'	Shoulder treatments Widen shoulder - paved or other	3 Miles	223257.9	223257.9	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Eliminate shoulder drop-offs, provide safety edges and wider or pave shoulders
'013-630- 016'	Pedestrians and bicyclists Install new crosswalk	1 Numbe rs	0	225000	HSIP (Sectio n 148)	0	0	County Highway Agency	Pedestrian s	Improve intersection visibility by providing enhanced signing, delineation and lighting
'013-030- 004'	Shoulder treatments Widen shoulder - paved or other	1 Numbe rs	0	422456	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Eliminate shoulder drop-offs, provide safety edges and wider or pave shoulders
'015-607- 023','015-	Shoulder treatments	14	329373.9	329373.9	HSIP (Sectio	0	0	County Highway	Roadway	Eliminate shoulder

070-005'	Widen shoulder - paved or other	Miles	3	3	n 148)			Agency	Departure	drop-offs, provide safety edges and wider or pave shoulders
'016-070- 010','016- 070-011'	Intersection traffic control Intersection signing - add basic advance warning	24 Numbe rs	0	35708	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Improve intersection visibility by provideing enhanced signing, delineation and lighting
'016-070- 013'	Lighting Intersection lighting	1 Numbe rs	0	21600	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Improve intersection visibility by providing enhanced signing, delineation and lighting
'017-605- 022','017- 070-002'	Roadway Rumble strips - edge or shoulder	12 Miles	41580	41580	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge

										line rumble strips on roads with narrow or no shoulders
'021-070- 007'	Roadway signs and traffic control Curve- related warning signs and flashers	9 Numbe rs	0	12393	HSIP (Sectio n 148)	0	0	County Highway Agency	Lane Departure	Provide wider shoulders, enhanced pavement markings and chevrons for high risk curves
'025-070- 008'	Roadway Rumble strips - edge or shoulder	5 Miles	0	38313	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders

'132-030- 003'	Pedestrians and bicyclists Pedestrian signal - modify existing	16 Numbe rs	684455	684455	HSIP (Sectio n 148)	0	0	County Highway Agency	Pedestrian s	Optimize signal operations with phasing, timing, coordinatio n and clearance intervals
'027-030- 032'	Roadway delineation Longitudinal pavement markings - new	10 Miles	0	100238	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'027-030- 036'	Pedestrians and bicyclists Pedestrian signal - modify existing	55 Numbe rs	0	248443	HSIP (Sectio n 148)	0	0	County Highway Agency	Pedestrian s	Optimize signal operations with phasing, timing, coordinatio

		Ĩ					7			
										n and clearance intervals
'141-211- 014'	Intersection traffic control Modify traffic signal - add additional signal heads	9 Numbe rs	0	707300	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Improve intersection visibility by providing enhanced signing, delineation and lighting
'141-030- 031','141- 030- 030','141- 030- 025','141- 030-032'	Pedestrians and bicyclists Miscellaneou s pedestrians and bicyclists	54 Numbe rs	0	673091	HSIP (Sectio n 148)	0	0	County Highway Agency	Pedestrian s	Improve intersection visibility by providing enhanced signing, delineation and lighting
'027-619- 022'	Lighting Intersection lighting	1 Numbe rs	0	21624	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Improve intersection visibility by providing enhanced signing, delineation and lighting

'027-716- 010'	Lighting Intersection lighting	1 Numbe rs	0	22462	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Improve intersection visibility by providing enhanced signing, delineation and lighting
'107-030- 007'	Pedestrians and bicyclists Pedestrian signal - Pedestrian Hybrid Beacon	3 Numbe rs	129725	129725	HSIP (Sectio n 148)	0	0	County Highway Agency	Pedestrian s	Optimize signal operations with phasing, timing, coordinatio n and clearance intervals
'030-070- 006'	Roadway delineation Improve retroreflectiv ity	35 Miles	0	262538	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no

										shoulders
'037-070- 005'	Roadway Rumble strips - edge or shoulder	5 Miles	0	0	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'068-617- 007','039- 070- 005','068- 617- 006','039- 617-008'	Shoulder treatments Widen shoulder - paved or other	25 Miles	459520.1 4	510577.9 3	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Eliminate shoulder drop-offs, provide safety edges and wider or pave shoulders
'040-070- 004'	Lighting Intersection lighting	30 Numbe rs	0	178279	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Improve intersection visibility by providing enhanced signing, delineation

										and lighting
'040-070- 003'	Roadway signs and traffic control Curve- related warning signs and flashers	50 Numbe rs	0	63554	HSIP (Sectio n 148)	0	0	County Highway Agency	Lane Departure	Provide wider shoulders, enhanced pavement markings and chevrons for high risk curves
'043-070- 009','043- 070-010'	Roadway delineation Longitudinal pavement markings - new	128 Miles	205073.5 1	205073.5 1	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'046-641- 007','046- 070-002'	Shoulder treatments Widen shoulder - paved or	7 Miles	247360	247360	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Eliminate shoulder drop-offs, provide safety edges

	other									and wider or pave shoulders
'048-070- 010'	Roadway delineation Longitudinal pavement markings - new	260 Miles	60975	60975	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'049-070- 014'	Intersection traffic control Pavement markings - add advance stop ahead	116 Numbe rs	213300	213300	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Improve intersection visibility by providing enhanced signing, delineation and lighting
'051-070- 003'	Roadway delineation Improve retroreflectiv ity	33 Miles	142471.9 7	142471.9 7	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge

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										line rumble strips on roads with narrow or no shoulders
'054-070- 004','054- 070- 006','054- 639- 036','054- 070- 005','054- 639- 037','054- 624- 011','054- 649-005'	Shoulder treatments Widen shoulder - paved or other	20 Miles	421961.9 3	421961.9 3	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Eliminate shoulder drop-offs, provide safety edges and wider or pave shoulders
'056-070- 018','056- 070- 015','056- 070- 016','056- 070-017'	Roadway Roadway widening - curve	94 Numbe rs	1066000	1066000	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Provide wider shoulders, enhanced pavement markings and chevrons for high-risk

										curves
'057-070- 004','057- 603-035'	Shoulder treatments Widen shoulder - paved or other	13 Miles	0	182052.7 4	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Eliminate shoulder drop-offs, provide safety edges and wider or pave shoulders
'5811- 58X03','581 1- 12S','5811- 12'	Intersection geometry Auxiliary lanes - add left-turn lane	1 Numbe rs	1018856. 57	1132062. 85	HSIP (Sectio n 148)	0	0	State Highway Agency	Intersectio ns	Provide auxiliary lanes
'059-070- 004'	Roadway delineation Improve retroreflectiv ity	13.5 Miles	0	70861.4	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'065-070-	Roadway Rumble	7 Miles	0	14388.57	HSIP (Sectio	0	0	County Highway	Roadway	Install enhanced

007'	strips - edge or shoulder				n 148)			Agency	Departure	pavement markings and edge line rumble strips on roads with narrow or no shoulders
'066-070- 012'	Roadside Removal of roadside objects (trees, poles, etc.)	12 Numbe rs	222113.7	222113.7	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Eliminate roadside hazards
'066-070- 013','066- 629- 014','066- 070- 015','066- 070- 014','066- 621-004'	Shoulder treatments Widen shoulder - paved or other	7 Miles	675572.6 9	675572.6 9	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Eliminate shoulder drop-offs, provide safety edges and wider or pave shoulders
'069-070- 016'	Intersection traffic control Pavement	77 Numbe rs	108933.3	108933.3	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Improve intersection visibility by providing

	markings - add advance stop ahead									enhanced signing, delineation and lighting
'069-070- 021','069- 070-022'	Roadway delineation Longitudinal pavement markings - new	97 Miles	130084.2	130084.2	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'069-070- 015'	Lighting Intersection lighting	57 Numbe rs	117000	117000	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Improve intersection visibility by providing enhanced signing, delineation and lighting
'069-070- 013'	Roadway signs and traffic control	117 Numbe rs	117000	117000	HSIP (Sectio n 148)	0	0	County Highway Agency	Lane Departure	Provide wider shoulders, enhanced

	Curve- related warning signs and flashers									pavement markings and chevrons for high risk curves
'069-070- 014'	Roadway Rumble strips - edge or shoulder	3 Miles	0	92761.92	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'8821- 270','069- 070-017'	Advanced technology and ITS Advanced technology and ITS - other	7 Numbe rs	0	322554	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Provide dynamic warning signs to alert drivers of conflicts at stop- controlled intersection s

'070-030- 008','7005- 117'	Pedestrians and bicyclists Pedestrian signal - modify existing	37 Numbe rs	0	307000	HSIP (Sectio n 148)	0	0	County Highway Agency	Pedestrian s	Optimize signal operations with phasing, timing, coordinatio n and clearance intervals
'071-070- 030','071- 070- 028','071- 070- 029','071- 070- 025','071- 070- 027','071- 070-026'	Shoulder treatments Widen shoulder - paved or other	12 Miles	0	509506.1 2	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Eliminate shoulder drop-offs, provide safety edges and wider or pave shoulders
'073-070- 011'	Advanced technology and ITS Advanced technology and ITS - other	1 Numbe rs	85230.12	85230.12	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Provide dynamic warning signs to alert drivers of conflicts at stop-

										controlled intersection s
'074-070- 004'	Roadway delineation Longitudinal pavement markings - new	42 Miles	47841.11	47841.11	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'077-070- 006'	Roadway delineation Improve retroreflectiv ity	43 Miles	225292.3 2	225292.3 2	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'079-070- 007','079-	Shoulder treatments	6 Miles	269968.2 3	269968.2 3	HSIP (Sectio	0	0	County Highway	Roadway Departure	Eliminate shoulder

602- 039','079- 625-015'	Widen shoulder - paved or other				n 148)			Agency		drop-offs, provide safety edges and wider or pave shoulders
'080-070- 004'	Lighting Intersection lighting	2 Numbe rs	0	26280	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Improve intersection visibility by providing enhanced signing, delineation and lighting
'082-615- 028'	Intersection geometry Auxiliary lanes - add right-turn lane	1 Numbe rs	0	354240	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Provide auxiliary lanes
'8601- 63','8602- 50','8604- 43','8602- 97517'	Interchange design Interchange design - other	1 Numbe rs	2109948. 58	2345864. 73	HSIP (Sectio n 148)	0	0	State Highway Agency	Intersectio ns	Use indirect left-turn treatments and access managemen t to minimize
										conflicts at divided highway intersection s
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'086-070- 011'	Lighting Intersection lighting	8 Numbe rs	0	108000	HSIP (Sectio n 148)	0	0	County Highway Agency	Intersectio ns	Improve intersection visibility by providing enhanced signing, delineation and lighting
'087-070- 007','087- 070-006'	Roadway delineation Improve retroreflectiv ity	24 Miles	0	190485	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'1480- 169','2180- 106'	Roadside Barrier - cable	22 Miles	0	2118384. 15	HSIP (Sectio n 148)	0	0	State Highway Agency	Lane Departure	Provide buffer space between

										opposite travel directions
'088-070- 039'	Roadway Rumble strips - edge or shoulder	226 Miles	341526.5 7	341526.5 7	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'8825-503'	Roadway delineation Improve retroreflectiv ity	34 Miles	841106.4	934562.6 7	HSIP (Sectio n 148)	0	0	State Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'8828-134'	Roadway Rumble	255 Miles	330673.8 1	367415.3 4	HSIP (Sectio	0	0	State Highway	Roadway Departure	Install enhanced

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	strips - edge or shoulder				n 148)			Agency		pavement markings and edge line rumble strips on roads with narrow or no shoulders
'088-070- 044'	Roadway delineation Improve retroreflectiv ity	85 Miles	429300.5 3	429300.5	HSIP (Sectio n 148)	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'8822-171'	Roadway signs and traffic control Curve- related warning signs and	0 Miles	0	0	HSIP (Sectio n 148)	0	0	State Highway Agency	Lane Departure	Provide wider shoulders, enhanced pavement markings and chevrons for

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	flashers									high risk curves
'8822-164'	Roadway Rumble strips - edge or shoulder	326 Miles	284576.4	316196.0 8	HSIP (Sectio n 148)	0	0	State Highway Agency	Roadway Departure	Install enhanced pavement markings and edge line rumble strips on roads with narrow or no shoulders
'088-070- 046'	Roadway signs and traffic control Curve- related warning signs and flashers	231 Numbe rs	0	202680	HSIP (Sectio n 148)	0	0	County Highway Agency	Lane Departure	Provide wider shoulders, enhanced pavement markings and chevrons for high risk curves
'6406- 24','018- 070- 010','7305-	Advanced technology and ITS Advanced	5 Numbe rs	292050	592000	HSIP (Sectio n 148)	0	0	State Highway Agency	Intersectio ns	Provide dynamic warning signs to

117','8816- 2274','1806 -74','7102- 132'	technology and ITS - other									alert drivers of conflicts at stop- controlled intersection s
'1380-85'	Roadside Barrier - cable	7 Miles	881202.2 2	979113.5 8	HSIP (Sectio n 148)	0	0	State Highway Agency	Lane Departure	Provide buffer space between opposite travel directions
'1805- 78','1809- 90'	Intersection geometry Auxiliary lanes - add left-turn lane	1 Numbe rs	345000	595568	Penalty Transfe r – Section 164	0	0	State Highway Agency	Intersectio ns	Provide auxiliary lanes
'2773- 12','2775- 24','2732- 104'	Roadside Barrier - cable	5 Miles	1056608. 2	1056608	Penalty Transfe r – Section 164	0	0	State Highway Agency	Lane Departure	Provide buffer space between opposite travel directions
'037-070- 005'	Roadway delineation Improve retroreflectiv	5 Miles	122400	135853	Penalty Transfe r – Section	0	0	County Highway Agency	Roadway Departure	Install enhanced pavement markings

	ity				164					and edge line rumble strips on roads with narrow or no shoulders
'7102-131'	Roadside Barrier - cable	4 Miles	533400	533400	Penalty Transfe r – Section 164	0	0	State Highway Agency	Lane Departure	Provide buffer space between opposite travel directions
'8816- 2144'	Non- infrastructur e Transportati on safety planning	1 Numbe rs	584137	584137	Penalty Transfe r – Section 164	0	0	State Highway Agency	Data	Develop an action plan with recommend ed strategies across safety disciplines and partners
'1480- 169','2180- 106'	Roadside Barrier - cable	22 Miles	763844.6 5	763844.6 5	Penalty Transfe r –	0	0	State Highway Agency	Lane Departure	Provide buffer space between

					Section 164					opposite travel directions
'2701- 51','6243- 16','0214- 44','1017- 103','2762- 98'	Roadside Barrier - cable	11 Miles	2037139. 15	2037139	Penalty Transfe r – Section 164	0	0	State Highway Agency	Lane Departure	Provide buffer space between opposite travel directions
'8822-171'	Roadway signs and traffic control Curve- related warning signs and flashers	50 Numbe rs	44597	44597	Penalty Transfe r – Section 164	0	0	State Highway Agency	Lane Departure	Provide wider shoulders, enhanced pavement markings and chevrons for high risk curves
'880C- TZDC-16'	Non- infrastructur e Transportati on safety planning	6 Numbe rs	485000	485000	Penalty Transfe r – Section 164	0	0	State Highway Agency	Toward Zero Deaths Regional Coordinat ors	Develop workshops for safety leaders and practitioner s to establish a common

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					understandi ng of traffic safety culture

# **Progress in Achieving Safety Performance Targets**

## **Overview of General Safety Trends**

Present data showing the general highway safety trends in the state for the past five years.

Performance Measures*	2010	2011	2012	2013	2014
Number of fatalities	458.2	433	410	396.4	384.4
Number of serious injuries	1519	1382	1288.4	1221	1175.6
Fatality rate (per HMVMT)	0.802	0.758	0.718	0.696	0.674
Serious injury rate (per HMVMT)	2.664	2.42	2.262	2.146	2.064

\*Performance measure data is presented using a five-year rolling average.









To the maximum extent possible, present performance measure\* data by functional classification and ownership.

# Year - 2014

Function Classification	Number of fatalities	Number of serious injuries	Fatality rate (per HMVMT)	Serious injury rate (per HMVMT)
RURAL PRINCIPAL ARTERIAL - INTERSTATE	12.8	27.2	0.3	0.67
RURAL PRINCIPAL ARTERIAL - OTHER FREEWAYS AND EXPRESSWAYS	0	0	0	0
RURAL PRINCIPAL ARTERIAL - OTHER	64.6	123.2	0.87	1.73
RURAL MINOR ARTERIAL	62.6	126	1.23	2.63
RURAL MINOR COLLECTOR	25	57.2	1.76	4.31
RURAL MAJOR COLLECTOR	63.8	156.6	1.56	3.81
RURAL LOCAL ROAD OR STREET	30.6	81.6	1.16	3.18
URBAN PRINCIPAL	15.4	82	0.18	0.97

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ARTERIAL - INTERSTATE				
URBAN PRINCIPAL ARTERIAL - OTHER FREEWAYS AND EXPRESSWAYS	5.6	40.4	0.16	1.15
URBAN PRINCIPAL ARTERIAL - OTHER	23.2	31.8	0.51	0.7
URBAN MINOR ARTERIAL	52	113.6	0.63	1.4
URBAN MINOR COLLECTOR	0	0	0	0
URBAN MAJOR COLLECTOR	13.8	221.4	0.56	8.6
URBAN LOCAL ROAD OR STREET	13.4	82.2	0.3	1.83

## # Fatalities by Roadway Functional Classification



## # Serious Injuries by Roadway Functional Classification



## Fatality Rate by Roadway Functional Classification



## Serious Injury Rate by Roadway Functional Classification



# Year - 2014

Roadway Ownership	Number of fatalities	Number of serious injuries	Fatality rate (per HMVMT)	Serious injury rate (per HMVMT)
STATE HIGHWAY AGENCY	182.6	421.8	0.56	1.28
COUNTY HIGHWAY AGENCY	148.4	439	1.08	3.21
TOWN OR TOWNSHIP HIGHWAY AGENCY	22.4	71	1.76	5.75
CITY OF MUNICIPAL HIGHWAY AGENCY	31	204	0.34	2.12
STATE PARK, FOREST, OR RESERVATION AGENCY	0	0	0	0
LOCAL PARK, FOREST OR RESERVATION AGENCY	0	0	0	0
OTHER STATE AGENCY	0	0	0	0
OTHER LOCAL AGENCY	0	0	0	0
PRIVATE (OTHER THAN RAILROAD)	0	0	0	0
RAILROAD	0	0	0	0
STATE TOLL AUTHORITY	0	0	0	0
LOCAL TOLL AUTHORITY	0	0	0	0
OTHER PUBLIC INSTRUMENTALITY (E.G. AIRPORT, SCHOOL, UNIVERSITY)	0	0	0	0
OTHER	0	0	0	0

# Number of Fatalities by Roadway Ownership



# Number of Serious Injuries by Roadway Ownership



# Fatality Rate by Roadway Ownership



# Serious Injury Rate by Roadway Ownership



The numbers reported for serious injuries and fatalities on township roads include township roads and all other crashes in Minnesota not on State, County or City Roads.

#### Describe any other aspects of the general highway safety trends on which you would like to elaborate.

In 2014, Minnesota experienced a total of 361 traffic fatalities. That is a 6.7% decrease from 2013. The decrease is encouraging in light of the fact that traffic fatalities have decreased sharply during the past decade. The VMT based fatality rate for 2014 is 0.63, one of the lowest in the nation. The VMT fatality rate continues to show improvement over the last two decades.

While Minnesota saw a slight increase in the number of property damage crashes during 2014, all other types of injury crashes were down from 2013.

### **Application of Special Rules**

Present the rate of traffic fatalities and serious injuries per capita for drivers and pedestrians over the age of 65.

Older Driver	2009	2010	2011	2012	2013
Performance Measures					
Fatality rate (per capita)	0.524	0.5	0.486	0.454	0.438
Serious injury rate (per capita)	0.822	0.764	0.734	0.692	0.668
Fatality and serious injury rate (per capita)	1.362	1.278	1.234	1.142	1.102

\*Performance measure data is presented using a five-year rolling average.

See also attached Excel file with formulas and graphs.

# Rate of Fatalities and Serious injuries for the Last Five Years



#### Does the older driver special rule apply to your state?

No

# Assessment of the Effectiveness of the Improvements (Program Evaluation)

What indicators of success can you use to demonstrate effectiveness and success in the Highway Safety Improvement Program?

None

Benefit/cost

Policy change

Other: Other-Minnesota is tracking the number of miles touched by HSIP as an indicator of success. Each group of countermeasures will be studied for their effectiveness at reducing fatal and serious injury crashes. Six inch edgelines was the first countermeasure with enough years of data to be studied properly. As more years, of data are collected, Minnesota will conduct more studies.

#### What significant programmatic changes have occurred since the last reporting period?

Shift Focus to Fatalities and Serious Injuries

Include Local Roads in Highway Safety Improvement Program

Organizational Changes

None

Other:

Briefly describe significant program changes that have occurred since the last reporting period.

N/A

## **SHSP Emphasis Areas**

For each SHSP emphasis area that relates to the HSIP, present trends in emphasis area performance measures.

Year -	2013
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HSIP-related SHSP Emphasis Areas	Target Crash Type	Number of fatalities	Number of serious injuries	Fatality rate (per HMVMT)	Serious injury rate (per HMVMT)	Other- 1	Other- 2	Other- 3
Lane Departure		165.2	433.8	0	0	0	0	0
Intersections		108	417	0	0	0	0	0
Pedestrians		30.2	78.2	0	0	0	0	0
Bicyclists		5.6	40.2	0	0	0	0	0
Older Drivers		69.4	131	0	0	0	0	0
Motorcyclists		42.4	164.2	0	0	0	0	0
Work Zones		5.8	13	0	0	0	0	0





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# Groups of similar project types

Present the overall effectiveness of groups of similar types of projects.

HSIP Sub- program Types	Target Crash Type	Number of fatalities	Number of serious injuries	Fatality rate (per HMVMT)	Serious injury rate (per HMVMT)	Other- 1	Other- 2	Other- 3








### **Systemic Treatments**

Present the overall effectiveness of systemic treatments.

Systemic improvement	Target Crash Type	Number of fatalities	Number of serious injuries	Fatality rate (per HMVMT)	Serious injury rate (per HMVMT)	Other- 1	Other- 2	Other- 3









# Describe any other aspects of the overall Highway Safety Improvement Program effectiveness on which you would like to elaborate.

Minnesota is trying to balance out our investment between prevention and reduction. Projects focusing on prevention tend to be low-cost systemic projects touching a large number of miles with our HSIP dollars. Local HSIP projects in rural areas tend to fall under the prevention category. Reduction refers to the high crash locations that focus more dollars on fewer miles. Projects in the Metro area tend to be in the reduction category.

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#### **Project Evaluation**

Provide project evaluation data for completed projects (optional).

Location	Functiona l Class	Improvemen t Category	Improvemen t Type	Bef- Fata l	Bef- Seriou s Injury	Bef-All Injurie s	Bef- PD O	Bef- Tota I	Aft- Fata I	Aft- Seriou S Injury	Aft-All Injurie S	Aft- PD O	Aft- Tota I	Evaluatio n Results (Benefit/ Cost Ratio)
Various RCI locations		Intersection geometry	Intersection geometry - other	3	3	27	22	55	0	0	11	20	31	
Various - Single Lane Roundabout s		Intersection traffic control	Modify control - all-way stop to roundabout	5	8	101	117	231	1	2	49	157	209	

I wanted to add these evaluations to question 33, but there was no way to enter before/after studies. Please see attached reports for additional information.

Also see attached reports on Network Analysis of Minnesota's Toward Zero Deaths Regions and Six-Inch Edgeline Evaluation.

## **Optional Attachments**

Sections	Files Attached
Program Structure: Program Administration	HSIP Distribution.xlsx
Progress in Achieving Safety Performance Targets: Application of Special Rules	FHWA Older Driver Metric.xlsx

#### Glossary

**5 year rolling average** means the average of five individual, consecutive annual points of data (e.g. annual fatality rate).

**Emphasis area** means a highway safety priority in a State's SHSP, identified through a data-driven, collaborative process.

**Highway safety improvement project** means strategies, activities and projects on a public road that are consistent with a State strategic highway safety plan and corrects or improves a hazardous road location or feature or addresses a highway safety problem.

HMVMT means hundred million vehicle miles traveled.

**Non-infrastructure projects** are projects that do not result in construction. Examples of noninfrastructure projects include road safety audits, transportation safety planning activities, improvements in the collection and analysis of data, education and outreach, and enforcement activities.

**Older driver special rule** applies if traffic fatalities and serious injuries per capita for drivers and pedestrians over the age of 65 in a State increases during the most recent 2-year period for which data are available, as defined in the Older Driver and Pedestrian Special Rule Interim Guidance dated February 13, 2013.

**Performance measure** means indicators that enable decision-makers and other stakeholders to monitor changes in system condition and performance against established visions, goals, and objectives.

**Programmed funds** mean those funds that have been programmed in the Statewide Transportation Improvement Program (STIP) to be expended on highway safety improvement projects.

**Roadway Functional Classification** means the process by which streets and highways are grouped into classes, or systems, according to the character of service they are intended to provide.

**Strategic Highway Safety Plan (SHSP)** means a comprehensive, multi-disciplinary plan, based on safety data developed by a State Department of Transportation in accordance with 23 U.S.C. 148.

**Systemic safety improvement** means an improvement that is widely implemented based on high risk roadway features that are correlated with specific severe crash types.

**Transfer** means, in accordance with provisions of 23 U.S.C. 126, a State may transfer from an apportionment under section 104(b) not to exceed 50 percent of the amount apportioned for the fiscal year to any other apportionment of the State under that section.