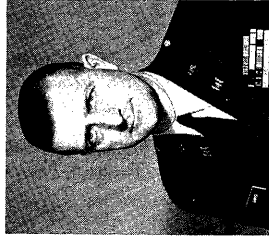


ALASKA DISTRICT ENGINEERS, 1946—1975



Col. Louis H. Foote
27 Jun 52 - 30 Apr 54



Col. Kenneth T. Sawyer
19 Dec 62 - 22 Aug 64



Col. Charles A. Debelius
8 Aug 73 - present



Col. Lyle E. Seeman
12 Apr 49 - 26 Jun 52



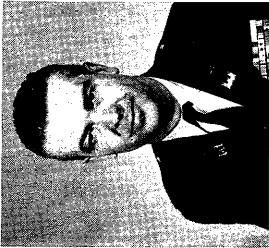
Col. Christian Hanburger
1 Jul 60 - 18 Dec 62



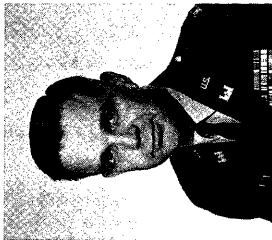
Col. Amos C. Mathews
20 Jul 70 - 29 Jun 73



Col. William E. Potter
9 Apr 48 - 11 Apr 49



Col. William C. Gribble, Jr.
1 Jul 58 - 30 Jun 60



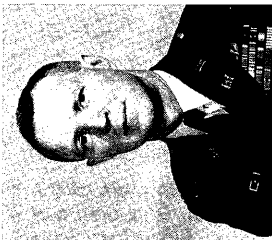
Col. Ernest L. Hardin, Jr.
3 Aug 67 - 19 Jul 70



Col. James D. Lang
1 May 46 - 8 Apr 48



Col. Pierre V. Kieffer, Jr.
23 Aug 56 - 30 Jun 58



Col. Clare F. Farley
23 Aug 64 - 2 Aug 67



Col. Carl Y. Farrell
1 May 54 - 30 May 56

(G. O. 6)

GENERAL ORDERS)
NO. 6)ARMY SERVICE FORCES
OFFICE OF THE CHIEF OF ENGINEERS
WASHINGTON 25, D. C.
9 April 1946

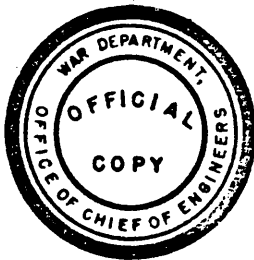
Subject: Establishment of the Alaskan District

1. By Authority of the Secretary of War and effective 10 April 1946, a new district to be known as the Alaska District is established with headquarters at Anchorage, Alaska, under the jurisdiction of the Division Engineer, North Pacific Division.

2. The Alaska District will have jurisdiction over all military construction and military real estate functions for which the Chief of Engineers has a direct responsibility within the territorial limits of Alaska.

3. The Seattle District, North Pacific Division, will, until further notice, continue to be responsible for the supervision of civil works functions of the Chief of Engineers in Alaska.

BY ORDER OF THE CHIEF OF ENGINEERS:

CHAS. G. HOLLE
Colonel, Corps of Engineers
Executive Officer

(G. O. NO. 12)

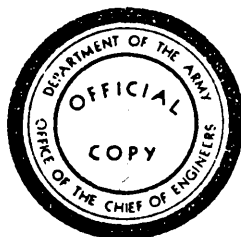
GENERAL ORDERS)
NO. 12)DEPARTMENT OF THE ARMY
OFFICE OF THE CHIEF OF ENGINEERS
Washington 25, D. C.
27 September 1949SUBJECT: Transfer of Civil Works Functions from Seattle Dis-
trict to Alaska District

1. Effective 1 July 1949 the District Engineer, Alaska District, will be responsible for all civil works activities in Alaska and such activities are transferred from the District Engineer, Seattle District, to the District Engineer, Alaska District.

2. Until the Alaska District attains organizational sufficiency, as determined by the Division Engineer, North Pacific Division, civil works functions which would normally be performed by that district may continue to be performed in the Seattle District on a reimbursement basis.

3. The Division Engineer, North Pacific Division, will arrange for the transfer of civilian personnel, property, records and funds. The Chief of Engineers will arrange for the transfer of any military personnel which may become necessary as a result of the reassignment of functions directed in paragraph 1 above.

BY ORDER OF THE CHIEF OF ENGINEERS:

CRAIG SMYSER
Lt. Col., Corps of Engineers
Executive

THE ORIGINAL CAST

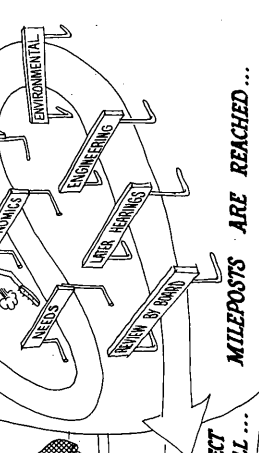
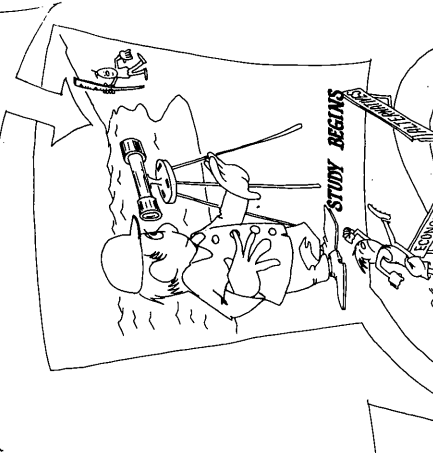
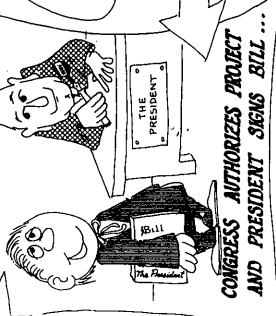
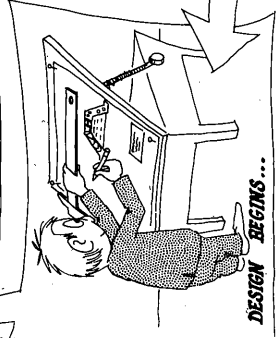
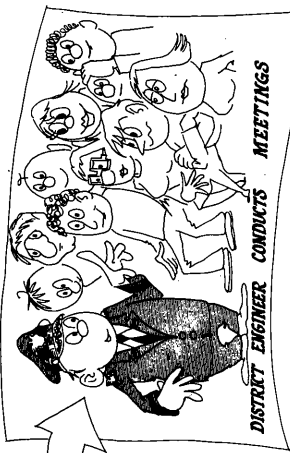
These are the pioneer employees of the Alaska District who joined the organization in the summer of 1946:

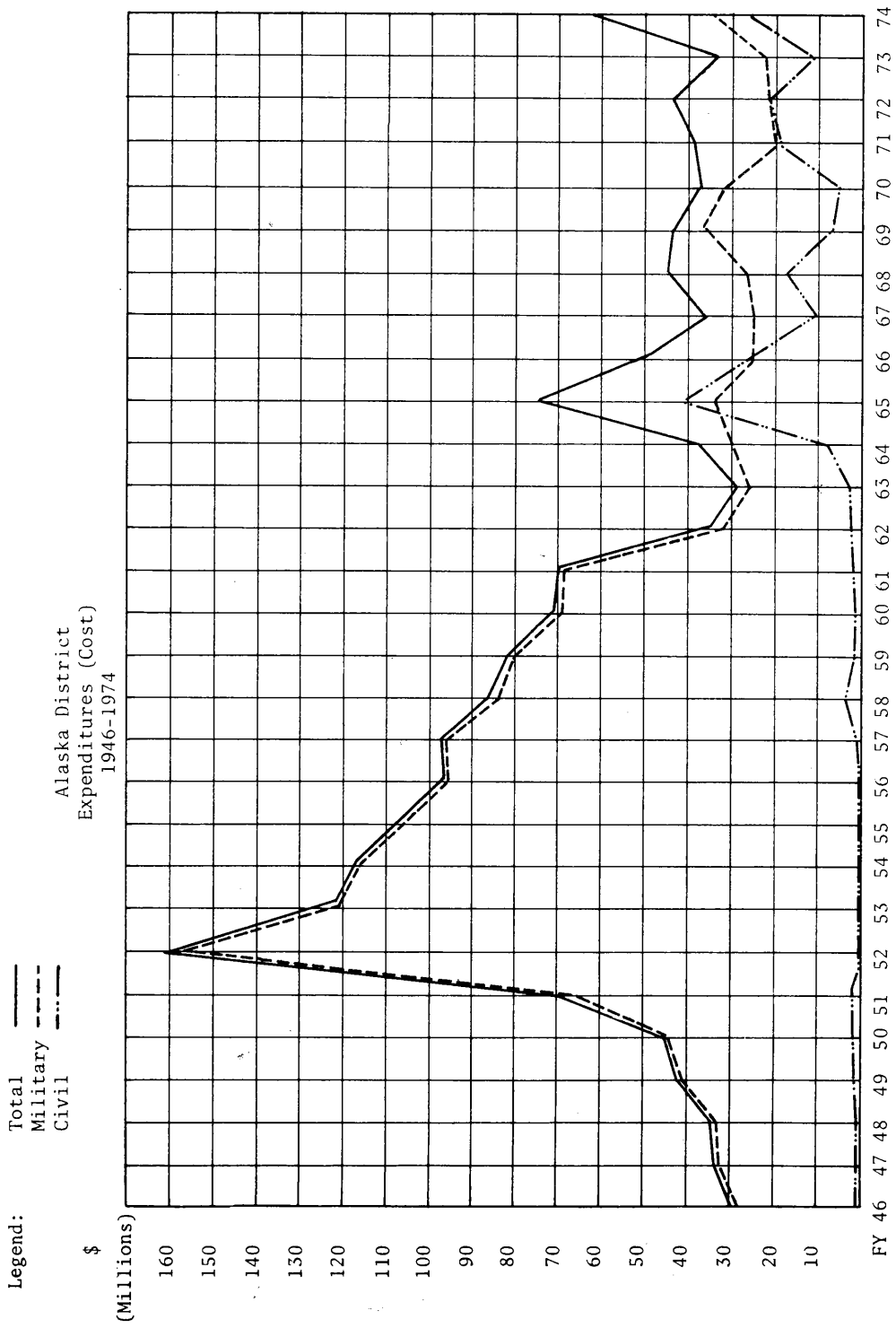
Abbott, Charles	Margetts, Tom
Abbott, Stella V.	Martin, Lloyd
Adams, Louise	McAnerney, John
Ames, Marshall	McCaskey, Kenneth
Anglin, Edith	McCutcheon, Phyllis
Aue, Warren	McLaughlin, Helen
Balhiser, Charles K.	Moats, Harold H.
Bennett, Winifred	Moore, James D.
Boyd, Dorothy	Moody, Ralph
Boyd, Ernest	Morgan, Ellis
Boyd, Richard	Moss, Richard O.
Brandes, Allan	Nicholls, David J.
Brighton, Lawrence	Nock, Selwyn P.
Brittain, Larry	Olson, Sidney C.
Brix, William S.	Paine, Leroy
Brown, Mercedes	Palmer, Al
Cange, Joe	Palmer, Pat
Casey, Phyllis	Parent, Christopher
Coolidge, Don	Payne, Spencer
Cronin, Daniel V.	Peterson, Loyd H.
Cutting, Sandy	Prescott, Robert B.E.
Dagleish, John	Ratteree, Everett
Day, Barbara	Rice, Charles, Maj.
Day, Larry	Rood, Sidney C.
Downing, Richard	Roos, Chester A.
Fowler, Douglas	Ross, Chester
Frazier, Vinita	Rutledge, Robert
Glennen, Edward	Ryan, A. A., Major
Gridley, Maria B.	Saxon, Kay
Gridley, Herb	Schubert, Leo
Guisti, Charles	Smith, Edward
Hazen, Buckley	Smith, Leland
Hill, William	Straub, Henry
Hinshaw, Joe	Swindler, Tony
Holmes, Louis	Taylor, Arthur O.
Houston, James	Taylor, Florence
Johnson, Bud	Tinkey, Earl
Klindt, Kathleen	Wardlaw, F. Artensia
Kreitlow, Edwin J.	Wardlaw, James C.
Lang, James D., Col	Whitsett, Menon W., Lt Col
Lockhart, Virginia	Wieman, Elton
Longacre, John	Wilcox, Grace
Longmire, Andrew	Wilcox, Willard O.
Loss, Aurora L.	Wilson, Ted
Lubking, Gene	Van Sickle, Norman
Lyle, Parker	Zoble, Barnie
Lyle, Robert E.	

CIVIL WORKS PROCESSING

The Corps of Engineers does not initiate civil works studies or projects. These always begin in some form with the using public -- a local interest that identifies a need within the Corps' jurisdiction and responsibilities. The life history of a normal project may be briefly summarized -- local interests ask; Congress authorizes, and the Corps acts. In some cases (projects under special continuing authorities), the Congressional authorization is given in a blanket form to be exercised at the discretion of the Chief of Engineers within the specific terms of reference of the appropriate statute. However, the triggering mechanism still remains the same -- public request for desired improvements. The general process by which civil works improvements are implemented is shown in the following illustration.

THE MECHANISM





PERMAFROST

Permafrost, by general non-technical definition, is "permanently frozen ground," or "a permanently frozen layer of soil, subsoil, or other deposit, sometimes including the bedrock." Hard as concrete and as impermeable as hard clay or rock, it is at times interspersed with ice lenses--deposits of pure ice.

During World War II, when the Corps first became involved in military construction in the Interior, the properties and behavior of permafrost were not well understood. Some buildings, roads, paving, and underground utilities suffered accordingly. Throughout the fifties and sixties the subject was thoroughly explored by members of the Alaska District and studied in depth by specialists from other areas. In the early fifties, the Arctic Construction and Frost Effects Laboratory of the Corps' New England Division investigated the characteristics of permafrost. In more recent years, the subject has been examined by the Cold Regions Research and Engineering Laboratory, a Corps organization whose headquarters are at Hanover, New Hampshire. The Alaska District has received much assistance from both laboratories.

According to the U.S. Geological Survey:

"... permafrost underlies about 20 percent of world's land surface and

creates unique and severe construction problems in Arctic and sub-Arctic regions. In most areas of Alaska the ground has remained frozen for many thousands of years. A continuous zone of permanently frozen ground extends across the northern third of Alaska. A discontinuous zone covers much of the remaining part of the State. The permafrost layer ranges in thickness from a few feet in some places to more than 1,300 feet at Barrow." ¹

Oil exploration has indicated that the permafrost zone thickens to as much as 2,000 feet in some areas. ²

The production, preservation, or dissipation of permafrost depends on a number of climatic factors such as solar radiation, sky radiation, back radiation, winds, vapor pressures, ambient temperatures, precipitation, and cloudiness. Also involved are properties of the surface, including vegetation, albedo, snow, and standing water. In addition, the condition of the permafrost is affected by physical properties of sub-strate components--texture, structure, density, specific heat, thermal conductivity and diffusivity thermal gradients.

The thawing of permafrost and the subsequent heaving and subsidence caused by frost action are responsible for the major engineering problems.

Disturbing frozen ground, even by making small changes such as removing vegetation, will commonly upset the delicate balance between freezing and thawing. When certain kinds of soil thaw, what was once land as solid as rock becomes a quagmire incapable of supporting any structure placed upon it. Once the delicate balance is upset, the thawing and frost action are virtually impossible to stop. ³

Obviously, it is sound practice to avoid building on ground over permafrost, but where that cannot be avoided, special measures must be taken. The builder has three choices: 1) remove the offending layer (if it is not so thick as to be prohibitively costly) and replacing it with selected gravel; 2) maintain an insulating blanket of some material between the permafrost and the structure or its supports; or 3) deliberately build into the permafrost, taking steps to ensure that it remains frozen solid.

Some of the methods used by the Alaska District can be illustrated by examining the process of building a radar building and tower for the Air Force near Kotzebue, an Eskimo village situated north of the Arctic Circle. The subsurface around the site is composed of silt and ice--about nine parts of ice to one of silt. A thaw in this sort of foundation would naturally produce a complete washout.

The floor of the radar building was raised about 18 inches from the ground surface and set on refrigerated piling.

This support is essentially a pile foundation with a refrigerated coil wrapped along the beam. The coil wrapping is used to freeze the subsurface adjacent to the buried piling to that degree necessary to support the required loads.

Holes for the piling were drilled 27 feet into the silty ice. Immediately, coil-wrapped steel H-pilings were placed in the holes which were then filled with a sand slurry. The refrigerant was started and permitted to run with the slurry with the result that the surrounding subsoil was frozen to about 25 degrees F., the average temperature of Kotzebue permafrost. Although it has not been necessary to operate the refrigerating machinery since the initial installation, it remains available in case of an unusual thaw that would threaten foundation stability. ⁴

Near Bethel, three military installations were designed and built by the Alaska District between 1955 and 1960: an AC&W site, a White Alice station, and an ACS facility. The terrain here is composed of a silty sand under a layer of tundra material. The saturated fine-grain soils which contain numerous ice lenses are generally permanently frozen under a shallow layer of seasonal frost. The permafrost is of a marginal sort, varying in temperature from 0 to 15 feet in depth.

These conditions posed several problems which had to be tackled in a variety of ways. At the AC&W site,

the construction was similar to that employed at Kotzebue. The White Alice tower foundations were prepared differently. A shallow blanket of material not susceptible to frost was placed over the construction area. A shallow auger hole was dug at each pile location down through the blanket to the original ground level. This hole was then filled with a mixture of one part bentonite (an absorbing material) to two parts sand by weight. Steel H-pilings were then driven to such depths that the penetration into permafrost was two to three times the average thickness of the active permafrost zone. The impervious mixture poured into the hole provided a protective ring which prevented concentration of water adjacent to the pile and improved frost conditions due to its latent heat capacity.

The third type of support used at Bethel was selected to withstand the lighter loads of an ACS operations building. Basically this foundation consisted of a spread footing with its top at the elevation of the permafrost surface. Trenches were excavated and backfilled quickly. The backfill consisted of an insulating layer of granular material to prevent degradation of the permafrost below the bottom of the excavation. The footing and support columns were designed with a shear connection to absorb the stresses imposed by seasonal frost action. Movement of the foundation is prevented by a combination of soil shear resistance, structure weight, and downward reaction of the frost heave pressures on the spread footing.⁵

The use of "freeze probes"--the Long Thermopile--has been described in the discussion of erosion control on the Yukon River at Galena. These have been used in other settings with the principal object of maintaining the permafrost in a frozen condition.

The District's Soils and Materials Division continues to probe the whole phenomenon of permafrost, seeking new and better methods of dealing with it in the most effective and economical way. Its experience with permafrost over the past two decades has been made available to the public where it has benefited State and local governments, other Federal agencies, and numerous private firms and individuals concerned with engineering, design, and construction in a northern environment.

Footnotes for Appendix G

1. U.S.G.S., *Permafrost and Related Engineering Problems in Alaska*, Professional Paper #678 (Washington, 1969).

2. British Petroleum--Alaska, "Permafrost," (a paper read at the Arctic Symposium, San Francisco, 3 Feb 71).

3. U.S.G.S., *Permafrost*

4. USACE, Alaska District, News Release, 5 Feb 72.

5. See the article by Col. W.C. Gribble, Jr., in *The Military Engineer*, (November-December, 1960), pp. 445-447.

DISTANCES BY AIR FROM ANCHORAGE

TO	MILES	TO	MILES
Adak	1,038	Kotzebue	491
Attu	1,324	London*	4,500*
Barter Island	572	McGrath	187
Bethel	349	Manila*	5,331*
Cape Lisburne	634	Miami*	4,049*
Cape Newenham	414	Moscow*	4,722*
Cape Romanzof	482	Nome	460
Chicago*	2,847*	Northeast Cape	559
Clear AF Station	193	Point Barrow	650
Cold Bay	532	Prudhoe Bay	551
Dutch Harbor	687	San Francisco*	2,006*
Fairbanks	228	Seattle	1,307
Fort Greely	270	Seward	64
Fort Yukon	355	Shemya	1,294
Galena	299	Skagway	576
Haines	561	Tok Junction	255
Homer	98	Tokyo*	3,460*
Juneau	531	Unalakleet	335
Ketchikan	693	Valdez	156
King Salmon	245	Washington, D.C.*	3,459*
Kodiak	216	Yakutat	331

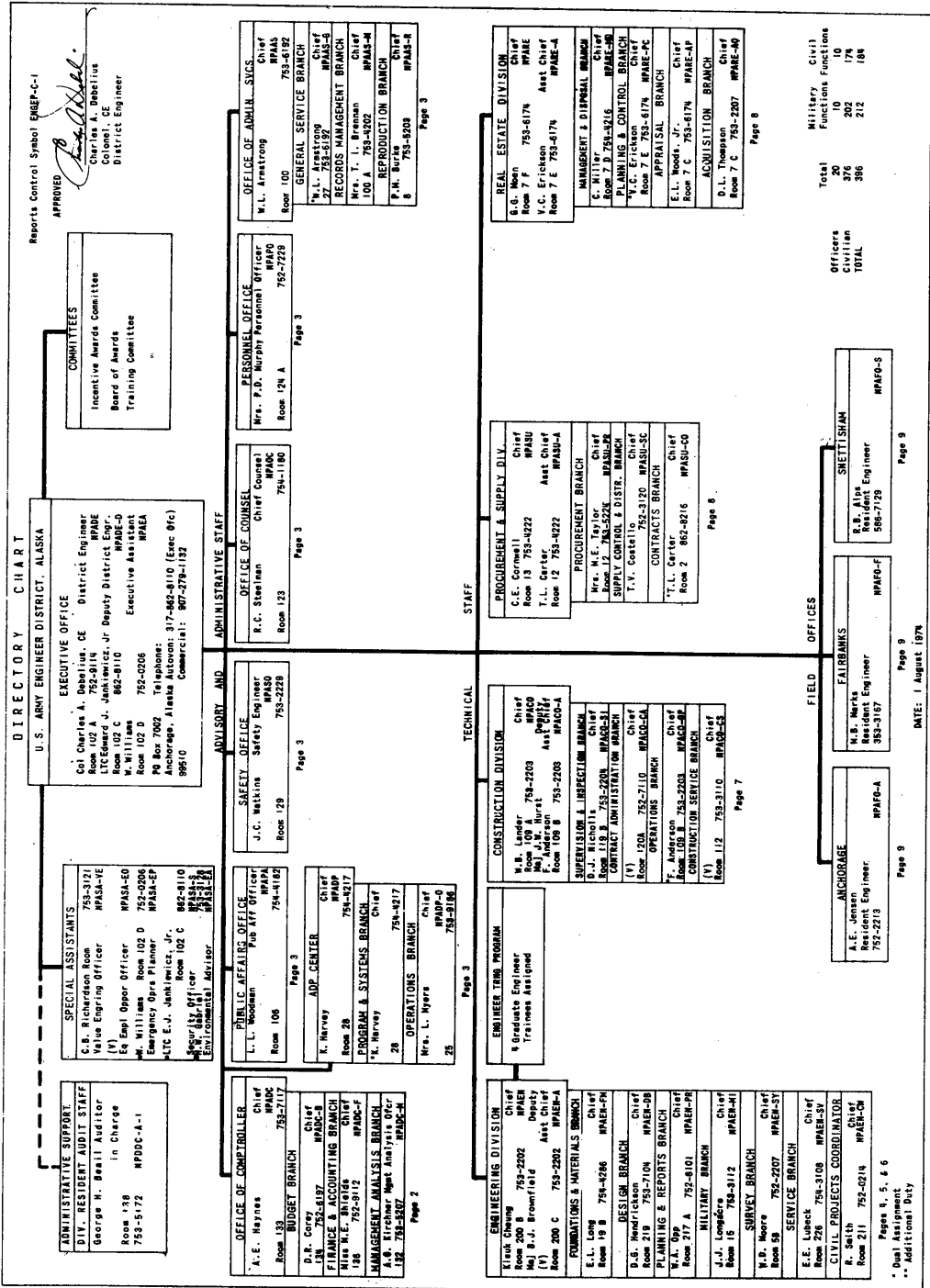
(Note * Via Great Circle Route)

MILES BY RAIL FROM ANCHORAGE

South to Seward	114
North to Fairbanks	356

MILES BY WATER FROM ANCHORAGE

Adak	1,151
Dutch Harbor	763
Juneau	751
Point Barrow	1,843
Seattle	1,428
Shemya	1,493



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556	62	2	1912
991	63	2	1915
1932	64	2	1917
179	67	2	1922
109	70	1	1927
113	70	1	1927
108	71	1	1929
208	72	1	1932
210	72	1	1932
228	72	1	1932
483	72	2	1932
33	73	2	1934
154	75	1	1937
249	75	1	1937
268	75	1	1937
547	75	3	1938
561	75	3	1938
702	76	3	1940
325	77	1	1941
54	82	1	1951
182	83	1	1953
414	83	2	1954
501	83	2	1954
465	83	2	1954
137	84	1	1955
34	85	1	1957
390	84	2	1957
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Photos

Cover and page 46: Andrew D. Bowles; page 34: Alaskan Air Command; pages 2, 4, 6, and 16: National Archives; pages 20 and 56: National Park Service; page 71: Western Airlines; pages 44, 51, 52, 77, 79, and 110: Lyman L. Woodman; pages 58, 66, and 68: State of Alaska, Division of Tourism; page 133, cartoon: Col. Charles A. Debelius. All others: U.S. Army.

