### Missile Defense Agency Small Business Conference Supply Chain Risk Management (SCRM) Information Briefing



#### Mr. David S. Lane Assistant Director BMDS Acquisition Security Missile Defense Agency 13-14 August 2015

Approved for Public Release 15-MDA-8354 (12 August 15)



- Purpose
- Bottom Line Upfront
- OSD and MDA Policy and Guidance
- "World is Flat"
- What are we protecting?
- SCRM Statement Of Work (SOW) Example
- Risks and SCRM Advisory
- Program Protection Lifecycle
- Software/Software Assurance vs. Info Assurance
- SCRAP vs. DEMILITARIZATION
- OSD Joint Federated Assurance Center (JFAC)



# Inform and update about current MDA implementation of Supply Chain Risk Management (SCRM)

 Review what MDA is doing to guard against the introduction of parts with malicious intent by a foreign adversary to disrupt, disable, or render ineffective BMDS systems.\*



\* Separate from risk of substandard counterfeited parts which is also of concern and the focus of established QS activities.

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- It is a DoD requirement for all national security systems to conduct a Critical Program Information (CPI) Assessment and a Criticality Analysis
  - Our adversaries continue to target our technologies in an attempt to kill, counter, copy or clone our capabilities
  - Many BMDS contractors procure parts from foreign sources because of cost and availability considerations, which exposes the our system to a degree of risk that is difficult to define and mitigate.
  - MDA is building a weapons system utilizing parts procured from the same foreign sources that we are trying to defend against.
     DoD CIO



DoD components will, by September 1, 2012, implement initial operating capability (IOC) of SCRM key practices within Information and Communications Technology (ICT) commodity purchase, systems acquisition and test and evaluation processes to mitigate supply chain risks to mission critical systems. Components will ensure by September 1, 2014 full operating capability (FOC) performance of trusted defense systems strategy for SCRM, in compliance with DTM 08-048, DoD 5200.39, and other applicable SCRM policy.

> FY 12 Defense Planning and Programming Guidance, Para 6.5

Note: DoD has subsequently published DoDI 5200.44 to implement SCRM Policy



#### Vulnerabilities in supply chain could lead to malicious logic insertions

- Current DoD-unique Applied Specific Integrated Circuits (ASICs) used in DoD systems are procured via a Trusted Supplier chain per DoD policy
  - Accounts for approximately 10% of logic-bearing DoD Integrated Circuit (IC) products used in DoD systems
- Approximately 72% of DoD MicroE are non-ASICs; largely Field Programmable Gate Array (FPGA) devices
  - DoD has no current trusted supply chain for FPGAs
  - FPGAs include COTS and Military grade products
  - Much of the FPGA value chain is off-shore, e.g., design, fabrication, programming services, testing and packaging
- FPGAs that are programmed by DoD end-users may face Software Assurance (SwA) risks in FPGA bitstream programming tools, environment, and processes
- Bottom line: ASICs & FPGAs are not the only MicroE of concern (must address more than ASIC foundry operations)



### **MDA Policy**

- MDA Director designated DE as the Executive Level SCRM Focal Point/Agency POC and DE/I as Executive Lead for SCRM planning and implementation
  - RDA Security and Counterintelligence (CI) reps began attending monthly OSD SCRM Roundtable meetings
- MDA Director approved Agency SCRM Policy
- Established an Agency Executive Level SCRM Integration Council (Chaired by DE/I)

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EMORANDUM FOR E	XECUTIVES LEADERS, SENIOR LEADERS, AND SPECIAL STAFF		
UBJECT: Designating th Networks/Sup	he Senior Executive Focal Point for Trusted System and sply Chain Risk Management Implementation		
This mensurandum security focal point to cos ad Networks (TSN) and S (DA policy memorandum uplementation.	designates the Director for Technical Intelligence (DE/T) as the senior relintant and implement the Moniel Evfetne Agency Transed System supply Claim Risk Managenetis (SCM) programs. A forthcoming will define additional MDA responsibilities for SCRM		
The Research Deve flice of primary responsib	forgment and Acquisition Security Division (DEW) is designated the silty for the TSN/SCIM program.		
My point of contact	for this matter is Mr. David S. Lane, DEW, at 256-955-2594.		
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	DEPARTMENT OF DEFENSE MISSILE OFFICER ACENCY 500 (IF-ITELET		
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	POLICY MEMORANDUM NO. 20		
	MEMORANDUM FOR EXECUTIVES LEADERS, SENIOR LEADERS, AND SPECIAL STAFF		
	SUBJECT: Supply Chain Risk Management		
	<ul> <li>Morch 7, 2012</li> <li>(b) USXL/14.13 (Monoconduce, "Document Streamlining – Program Protection Pine (PPP)," Adv 18, 2011.</li> <li>(b) USXL/14.14.13 (Monoconduce, "Documents of CVIIP protection: Webbin the Department of Defenses", Pio 16, 2008</li> <li>(c) Deptember 2009.</li> <li>(d) Deptember 2009.</li> <li>(d) Deptember 2009.</li> <li>(h) USXL/14.14.14.14.14.14.14.14.14.14.14.14.14.1</li></ul>		
	This metnerandum establishes policy and assigns responsibilities in the Missile Defense Agreey (MBA) to misimize the risk to the Department of Defense's warfighting minision from volscenbilities in the Ballistic Missile Defense System (MBOS) supply chain, to include requirements, design, implementation, subseque, or subversion.		
	This policy applies to BMESS composite and art month. Including notations and far- revalue administrative and horizon applications. Including holper and horizon terminants. Singly Chain Rich Managament (SCRM) is designed to reduce supply chains whereholisms drough a coordinated approach involving all BMA yeaps) chains and statistications. The application analyzes promisis dreams within the supply chain, and tensieve string and logic-horizon (hardware) and the supply chain, and tensieve string and source. The primary addebideer lined before will conduct their SCRM activities following References (a) through (c).		
	The Director for Engineering (DE) is responsible for identifying contractual requirements to miligate threats to the supply chain across all BMDS engineering and development activities.		
	The Diversor, Technical Intelligence (DIT) will bead SCRM implementation, coordination, and monitoring through a character MAD SCRM/Transf System and Nerworks Imperiation Council (MSTIC), MSTIC, mean a later twice a year. EDIT will designate a Transed Systems and Nerworks (TSSN/SCRM spin of contasts a MSTIC secretaria). The accentration of the Nerworks (TSSN/SCRM spin of contasts and MSTIC secretaria). The accentration of the Nerworks (TSSN/SCRM spin of contasts and MSTIC secretaria). The accentration of the Nerworks (TSSN/SCRM spin of contasts and MSTIC secretaria).		

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#### CHARTER FOR THE MISSILE DEFENSE AGENCY SUPPLY CHAIN RISK MANAGEMENT/ TRUSTED SYSTEM AND NETWORKS INTEGRATION COUNCIL

A. <u>ELERCEE</u>: This Charter could-lides the Minute Definite Agency (JMDA) Stopple Chain Biol Management (SERM) Trinsed System and Netrokee (TND) Integration Council (MSTIC). The purpose of the council is to coordinate the integrated application of SCEM/TSN enabling actions across MDA, and more that responsibilities and tacks are assigned to be supporting MDA (Office of Primary Responsibility according to mission and function. The overall MDA (Office of Primary Responsibility according to mission and function. The overall MDA organizations consiste of DB are stude-lockers. This council provides the means for all SCEM/TSN stateholders to remain cognizant of SCEM/TSN stateholders. In the council provides the means for all SCEM/TSN stateholders to remain cognizant of SCEM/TSN stateholders. In this council Definition as being advised and SCEM/TSN stateholders. This council provides the means for all SCEM/TSN stateholders to remain cognizant of SCEM/TSN stateholders. This council Definition are being advised and SCEM/TSN stateholders. This council provides the means for all SCEM/TSN stateholders to remain cognizant of SCEM/TSN sativities and ensure that their Definition. The state of the state state of the state state state of the state s

B. <u>APPL/CABLETY:</u> DF is responsible to the MDA Director for the overall development and implementation of an MDA SCRMTDN program. The MSTIC drough host drumst and employed and the MDA SCRMTDN program. The MSTIC drough host drumst and employed the MSTIC SCRMTDN program to ensure SCRM response to the second of a solubilitied insplicable (DKM) SN specific sources (SCRM response) to the MSTIC to certify SCRM initial operational coupling (DKM) SN specific sources (SCRM response) to the MSTIC is certify SCRM initial operational coupling (DC) (N = Strengthere) 2014. Following declaration of PCC, the MSTIC will continue on operation ad functions established by this course and a scheme to the MSTIC will continue to operate ad official on development. The MSTIC will continue the MSTIC solution and decisions established by this coursel are applicable to all finded EMIDS programs. Some field and development.

C: <u>BESPONSIBILITY\_NDALTHORITY</u>: The MNTC is responsible for the oversight of Appay SEMTV is implementation and the review and episod of all Creical Component lists that are derived from Program level Creically Analysis. The MNTC will review and network and reports of incidents involving the empty value and and check post difficulty of the in the creat that malicious logic burring components (hardware, firmto are and software) are discovered in the UNDS supply chain.

#### D. ORGANIZATION:

1. <u>MSTIC Membership</u>: MSTIC membership is comprised of Principal Members, Associate Members and Advisors.

a. <u>Principal Members</u>: Serve as the working-level core of the MSTIC. Membership is composed of service-level personnel from MDA 2-letter organizations or their representatives. Although DE has the overall responsibility for SCRM/TSN, the Director designated the Director, Technical Intelligence (DE/I) as the SCRM/TSN lead for the agency. In



### Program Protection Integrated Supply Chain Policy

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#### DoDI 5200.44, Protection of Mission Critical Functions to Achieve Trusted Systems and Networks (TSN)

 Requires AT&L to develop a strategy for managing risk in the supply chain for integrated circuit-related products and services (e.g., FPGAs, printed circuit boards) that are identifiable to the supplier as specifically created or modified for DoD (e.g., military temperature range, radiation hardened).



#### DoD 4140.1-R, DoD Supply Chain Materiel Management Regulation

- Requires quality assurance methods including contractor selection and qualification programs; quality requirements; pre-award surveys; Government inspection; and testing.
- Quality assurance techniques and testing should <u>stress conforming CAI to</u> <u>contract and technical requirements</u>.

# **Proposition:** Add security risk criteria to safety, reliability, etc. for Critical Application Items (CAI) designation in the supply chain to assist in managing MicroE CCs throughout the lifecycle

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### Trusted Defense Systems Strategy Basic Tenets

- Prioritization:
  - Focus security requirements on mission critical systems
  - Within systems, identify and protect critical components, technology, information
- Comprehensive Program Protection Planning
  - Early lifecycle identification of critical components
  - Provide Program Managers with analysis of supply chain risk
  - Protect critical components through trusted suppliers, or secure systems design
  - Assure systems through advanced vulnerability detection, test and evaluation
- Partner with Industry
  - Develop commercial standards for secure products
- Enhance capability through Research and Development
  - Leverage and enhance vulnerability detection tools and capabilities
  - Technology investment to advance secure software, hardware, and system design methods

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- Implement Supply Chain Risk Management (SCRM) on MicroE components used in National Security Systems when military end use is identifiable - thus targetable for malicious acts; in particular, when:
  - Used in intelligence, crypto, command & control, and weapon systems,
  - Critical to military or intelligence mission success, or
  - They manage classified information

#### • MicroE component attributes of interest include, but are not limited to:

- Defining a sequence of instructions,
- Performing one or more decision making functions,
- Executing basic units of logic,
- Or, can be altered surreptitiously to trigger malicious functionality or the loss of confidential information.



 Examples of MicroE that may be critical include vulnerable custom ASICs, programmable logic devices (e.g., FPGAs), micro-processors, Application Specific Standard Products, and flash memories

How do we find them and mitigate the risk?



### FY 11 National Defense Authorization Act, Section 806

- Section 806 for FY 2011 National Defense Authorization Act (NDAA) permits consideration of supply chain risk in a source selection or consideration of proposals for a task/delivery order related to a National Security System (NSS) using three approaches:
  - <u>SCRM evaluation factors</u>: head of agency may exclude an offeror who fails to achieve an acceptable rating on a supply chain risk evaluation factor
  - <u>Limitations on subcontracting</u>: head of an agency may withhold consent to subcontract with a particular source or direct a contractor to exclude a source from consideration for a subcontract
  - <u>Qualified suppliers</u>: head of an agency may establish SCRM qualification requirements and restrict the procurement to sources that meet such qualification requirements.
- Section 806 permits <u>limiting the disclosure of information</u> relating to the basis for excluding a source if risk to national security due to disclosure is greater than risk due to nondisclosure.



### From The World Is Flat by Thomas Friedman

#### **Dell Inspiron 600m Notebook: Key Components and Suppliers**

Component		Supplier or Potential Suppliers	
Intel Microprocessor		US-owned factory in the Philippines, Costa Rica, Malaysia, or China (Intel)	
Memory	۲	South Korea (Samsung), Taiwan (Nanya), Germany (Infineon), or Japan (Elpida)	
<b>Graphics Card</b>		China (Foxconn), or Taiwanese-owned factory in China (MSI)	
Cooling fan		Taiwan (CCI and Auras)	
Motherboard		Taiwan (Compal and Wistron), Taiwanese-owned factory in China (Quanta), or South Korean-owned factory in China (Samsung)	
Keyboard	•	Japanese company in China (Alps), or Taiwanese-owned factory in China (Sunrex and Darfon)	
LCD	•	South Korea (Samsung, LG.Philips LCD), Japan (Toshiba or Sharp), or Taiwan (Chi Mei Optoelectronics, Hannstar Display, or AU Optronics)	
Wireless Card	···· ··· ···	Taiwan (Askey or Gemtek), American-owned factory in China (Agere) or Malaysia (Arrow), or Taiwanese-owned factory in China (USI)	
Modem		China (Foxconn), or Taiwanese company in China (Asustek or Liteon)	
Battery		American-owned factory in Malaysia (Motorola), Japanese company in Mexico, Malaysia, or China (Sanyo), or South Korean or Taiwanese factory (SDI and Simplo)	
Hard Disk Drive	💷 💽 📟 💳 💌	American-owned factory in Singapore (Seagate), Japanese-owned company in Thailand (Hitachi or Fujitsu), or Japanese-owned company in the Philippines (Toshiba)	
CD/DVD	🐼 💿 🐖 🚬 🏭 💷	South Korean company with factories in Indonesia and Philippines (Samsung), Japanese-owned factory in China or Malaysia (NEC), Japanese-owned factory in Indonesia, China, or Malaysia (Teac), or Japanese-owned factory in China (Sony)	
Notebook Carrying Bag		Irish company in China (Tenba), or American company in China (Targus, Samsonite, and Pacific Design)	
Power Adapter		Thailand (Delta), or Taiwanese-, South Korean-, or American-owned factory in China (Liteon, Samsung, and Mobility)	
Power Cord	XX 💴 🛄 💼	British company with factories in China, Malaysia, and India (Volex)	
Removable Memory Stick		Israel (M-System), or American company with factory in Malaysia (Smart Modular) Approved for Public Release	

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### What are We Protecting?

Program Protection Planning DODI 5000.02 Update					
DoDI 5200.39 DoDI 5200.44 DoDI 5200.39 DoDI 5200.44					
Technology	Components	Information*			
<u>What</u> : Leading-edge research and technology	<u>What</u> : Mission-critical functions and components	<u>What</u> : Information about applications, processes, capabilities and end-items			
<u>Who Identifies</u> : Technologists, System Engineers	<u>Who Identifies</u> : System Engineers, Logisticians	<u>Who Identifies</u> : All			
ID Process: CPI Identification	ID Process: Criticality Analysis	ID Process: Various			
Threat Assessment: TTRA, MDCITA	Threat Assessment: DIA SCRM TAC	<u>Ihreat Assessment:</u> Various			
<u>Counter Measures</u> : AT, Classification, Export Controls, Security, etc.	<u>Counter Measures</u> : SCRM, SSE, Anti- counterfeits, software assurance, Trusted Suppliers, etc.	<u>Counter Measures</u> : Information Assurance, Classification, Export Controls, Security, etc.			
<u>Focus</u> : "Keep secret stuff in" by protecting any form of technology	<u>Focus</u> : "Keep malicious stuff out" by protecting key mission components	<u>Focus</u> : "Keep critical information from getting out" by protecting data			

Protecting Warfighting Capability Throughout the Lifecycle

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### What is Critical?

- To execute policy and guidance beyond identifying ASICs, programs need to identify critical functions/components
  - Programs lack visibility into most of the MicroE used in systems
  - Prior to Critical Design Review (CDR), configuration and sources of supply are uncertain
  - Technology Development Strategy (TDS) will have many gaps
- Per MIL-HDBK-61A(SE), Configuration Management Guidance: "Designating (MicroE Critical Components (CCs)) as Configuration Items increases their visibility and management control throughout the development and support phases."
- To enable DoDI 5200.44 and DAG Chapter 13 compliance for Level I and II CCs, need system configuration data prior to CDR and Bill of Material (BOM) information after CDR

Proposition: During program development, advise contractors and their suppliers of program risk criteria for *MicroE* and require them to identify and nominate CCs based on criticality analysis



### **Criticality Analysis Methodology**





- Technology Development
  - Document probable CCs and potential countermeasures
    - Plan life-cycle sustainment of proposed technologies



- Engineering & Manufacturing Development
- gend: Milestone Decision Decision Point SE Technical Review
- Protect CCs by implementing appropriate techniques
- Production & Deployment
  - Control product baseline for Class 1 configuration changes
- Operations & Support

- Manage CCs life-cycle and configuration



### Sample SCRM SOW Language

IAW DoDI 5200.44 the contractor shall assist the government in conducting Criticality Analyses to identify mission critical functions and Information and Communications Technology (ICT) critical components of the BMDS system elements as requested. The contractor shall submit to and participate in unannounced government audits into their supply chain activities. The contractor shall only procure logic bearing components from the vendors approved by the Defense Microelectronic Activity (DMEA) list or request an exception in writing to the government COTR and MDA DE/I with a justification as to why the component could not be procured from the DMEA list.

The contractor shall demonstrate that the contractor has visibility into its supply chain for critical components, understands the risks to that supply chain, and has implemented or plans to implement risk mitigations to counter those risks documented in the PPIP. The Contractor shall flow down requirements for supply chain risk management to subcontractors and lower tier vendors and report discrepancies to the MDA Supply Chain Risk Management/Trusted Systems and Networks Integration Council (MSTIC).

The contractor shall continuously monitor the Program Critical Components List for impact of MDA SCRM Advisories, GIDEP Alerts, or any other similar information from other programs. Critical components affected by these alerts shall not be used without additional analysis and approval by the MDA Supply Chain Risk Management/Trusted Systems and Networks Integration Council (MSTIC). Any critical component or supply chain vulnerability issue discovered by the contractor in the course of development shall be reported to the MSTIC for review. The contractor should develop and submit the appropriate report to the Missile Defense Agency documenting any identified vulnerabilities to the supply chain or individual critical components.

All contractors shall prepare a Supply Chain Risk Management Impact Statement for each MDA SCRM Advisory for which a response is required containing the following:

- a. MDA SCRM Advisory Number,
- b. Points of Contact for Information,
- c. Element or Program affected,
- d. Impact on program,
- e. Action taken.

Impact statements shall be submitted to the MDA SCRM Advisory Coordinator listed on the advisory. The contractor shall follow any other instructions for response as listed on the advisory.

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### Many Supply Chain Risks to Consider



Proposition: Risk Assessment approach must be integrated to address all

MicroE Strategy 1/15/2014

Distribution Statement A – Approved for public release by OSR on 01/13/14; SR Case #14-S-0628 applies. Distribution is unlimited.



### **SCRM Advisory:**

### Hardware Trojan Technology Analysis/Capability

- Four papers from The People's Liberation Army Information Engineering University (China) were translated and published by the Open Source Center.
- The study notes that attackers can utilize a secret path to trigger the intended security flaw inside the FPGA. These events are sensor-based and are conditional.
- Attackers have two options to execute the intended security flaw through external and internal triggers.
- Compared to SW vulnerabilities, HW vulnerabilities not only have a stronger attack capability, but also are harder to detect and eliminate.
- While SW bugs can be fixed through updates, HW Trojans are fixed and work at the lowest level of a computer system and cannot always be detected through SW detection methods.



- Gather specific engineering and vulnerability data from NSA and the scientific community
- Discuss mitigation strategies at the MDA SCRM Trusted System Integration Council (MSTIC) for review, consideration and implementation
- Formulate mitigation strategies based on how the FPGAs are being used, exploitation risk, and functionality and association with Critical Program Information (CPI) or critical components for each program
- Decide on courses of action that are applicable and tailored for each program



### **PPP Lifecycle**





### System/Software Assurance vs. Info Assurance (Cyber Security)

- System assurance is the justified confidence that the system functions as intended and is free of exploitable vulnerabilities, either intentionally or unintentionally designed or inserted as part of the system at any time during the life cycle.
- Software assurance is the level of confidence that software is free from vulnerabilities, either intentionally designed into the software or accidentally inserted at anytime during its lifecycle, and that the software functions in the intended manner. Source: Committee on National Security Standards. CNSS Instruction No. 4009, National Information Assurance Glossary, Ft.

Meade, MD, Revised 2010..

• Information Assurance consists of measures that protect and defend information and information systems by ensuring their availability, integrity, authentication, confidentiality, and non-repudiation. These measures include providing for restoration of information systems by incorporating protection, detection, and reaction capabilities. Source: Committee on National Security Standards. CNSS Instruction No. 4009, National

Information Assurance Glossary, Ft. Meade, MD, Revised 2010..



### Critical Logic Bearing Component Scrap vs. Demilitarization

- A 2014 compliance audit revealed a potential vulnerability in the way contractors are disposing of critical components that may contain critical program information.
- All microelectronic components need to be demilitarized (destroyed) rather than scrapped.
  - Scrapping presents opportunities for reuse and counterfeiting. Also potential for loss of digital information contained on chips.
  - The best method for demilitarization of microelectronics is pulverization.
  - There is no approved method to degauss, over-write or sanitize for sensitive or critical digital information
- Class B changes to parts.



- Congressionally mandated in 2014, Initial Operational Capability in 2015
- MDA is represented on Executive Steering Committee, the Advisory Council, and on both the Software and Hardware Working Groups.
  - Chartered to provide testing and reverse engineering services on microelectronics for all of DoD
  - Fee for Service
  - Shares lessons learned and CM development
- Potential Pilots



### **JFAC Organization**









- POTUS National Strategy for Global Supply Chain Security, dated Jan 2012
- Presidential Comprehensive National Cyber-Security Initiative (CNCI) 11, dated May 2009 \* Derived from NSPD-54/HSPD 23
- National Defense Authorization Act (NDAA) for FY 09 Section 254-Trusted Defense Systems
- NDAA for FY 11 Section 806-Requirements For Information Relating Public To Supply Chain Risk
- NDAA for FY 11 Section 932-Strategy On Computer Software Assurance



## Policy and Guidance (Con't)





- Support program offices throughout the life cycle with SwA and HwA expertise, capabilities, policies, guidance, and best practices
- Coordinate with DoD organizations and activities that are developing, maintaining, and offering software and hardware vulnerability detection, analysis, and remediation support
- Conduct SwA and HwA analyses and assessments in support of defense acquisition, operations and sustainment activities
- Advocate for the advancement of DoD interests in SwA and HwA research, development, and test and evaluation activities
- Build relationships with other communities of interest and practice in SwA and HwA such as other government organizations, academic environments, and private industry
- Identify, operationalize, and institutionalize the Department's SwA and HwA capabilities in support of program management offices and other stakeholders.
- Evaluate the need for and impact of DoD investments in support of various SwA and HwA needs and interests.
- Collaborate across the DoD to influence R&D investments and bridge gaps in SwA and HwA capabilities Approved for Public Release