Activ	vity Code 10100	Post Year End Incurred Cost Audit
Vers	ion 2.1, dated February 2016	
B-1	Planning Considerations	

Audit Specific Independence Determination

Members of the audit team and internal specialists consulting on this audit must complete the Audit Specific Independence Determination (w/p 34) prior to starting any work on this assignment.

(Note: Because staff is sometimes added to on-going audits, supervisors should ensure that all individuals who are directing, performing audit procedures, or reporting on this audit as a member of the audit team or who are performing as a consultant have signed this work paper. For example, an FAO may add additional auditors (e.g., FAO technical specialist) to the audit assignment or may need to consult with an internal specialist (e.g., industrial engineers, and operations research specialists) as the audit progresses.)

Purpose and Scope

This standard audit program assists the auditor in planning and performing the incurred cost audit of a contractor to determine if costs charged to auditable Government contracts are allowable, allocable, and reasonable in accordance with contract terms and applicable Government acquisition regulations. This program is intended to be the controlling assignment for the entire incurred cost audit of a contractor fiscal year. It is expected that those portions of the audit which are covered in other work packages will be referenced at the appropriate place in this master assignment, including budgeted and actual hours (applicable to the larger contractor). Audit programs in other work packages (10160) should be cross-referenced back to the control assignment and audit step.

It is not expected that the audit steps be completed in the order in which they appear in the audit program. Additionally, these steps are intended as general guidance only, and audit team should expand or eliminate steps as necessary to fit the current audit and best support their application of the audit risk model and milestone planning. The audit program should reflect a mutual understanding amongst the audit team as to the scope required to meet auditing standards and DCAA objectives for the current assignment.

If the contractor has CAS-covered contracts, the auditor should test contractor compliance with the applicable CAS requirements as part of their transaction testing steps. The auditor should determine by checking the permanent files and prior audit working papers if significant costs related to CAS have been identified. Contractor compliance with certain CAS 412 and 413 provisions related to defined benefit pension plans must be tested annually, even if there are no pension costs incurred.

This master program does not provide detailed audit steps for the testing of individual transactions. It is expected that transaction test programs will be developed locally to facilitate an effective audit based on the audit risk at the specific contractor location. Therefore, the program steps should be tailored, as appropriate. For audit areas with multiple sections, the

auditor is permitted to remove the sections that are not relevant to the review based on the documented risk assessment. The audit program should reflect an understanding between the auditors and supervision as to the scope required.

Planning Considerations

Upon receipt, the contractor's incurred cost submission should have been evaluated for adequacy using the "Checklist for Determining Adequacy of Contractor Incurred Cost Proposal" (located in Other Audit Guidance (OAG) under code 10100). The supervisor may authorize initiation of the preliminary audit steps prior to constructive receipt of all required data. Transaction testing ordinarily should not proceed until all required data have been made available. Follow guidance at CAM 6-706.2, Performance of MAARs Without a Certified Proposal, when starting audit procedures without an adequate proposal. Prior to commencing the audit, review guidance that may impact the audit and adjust audit scope and procedures appropriately. Guidance to review includes CAM, open MRDs, FAQ training materials, guidebooks, etc. available on the DCAA intranet.

References			
110	References		
	FAR 42.7, DFARS 242.7		
	FAR 31.2, DFARS 231.2		
	CAM 1-504, Access to Contractor Records		
	CAM 3-3S1 Special Considerations Audits of Selected Contract Types		
	CAM 4-400, Audit working Papers		
	CAM Chapter 6, Incurred Costs Audit Procedures		
	CAM 10-200 Audit Reports Format and Contents - General		
	VIPER Guidebook - Selected Areas of Cost		

B-1	Preliminary Steps	W/P Reference
Version 2.1, dated February 2016		
ADEQUACY		
1. F	inal Indirect Cost Proposal	
a	. Review the "Checklist for Determining Adequacy of Contractor Incurred Cost Proposal" completed during the adequacy review of the incurred cost proposal and note any areas requiring further consideration.	
t	MAAR 19: Indirect Rate Computations. Verify the mathematical accuracy of the contractor's rate computations.	

	c. Re	view the completed risk determination.	
CC	MMU	NICATION/COORDINATION WITH OTHERS	
2.	inform (e.g. ri limitat contra	Sy and contact the contracting officer to notify them of the encement of audit. Discuss any significant concerns or other nation that the contracting officer may have relevant to the audit sk related to the contractor's financial condition, statute of ion dates, significant prior findings, low risk determination, cts that are in overrun position for potential mischarging, etc.) ill impact the audit and adjust the audit scope and procedures lingly.	
3.	or con (where	fication of any closed contracts. Request the contracting officer tractor to identify any auditable prime contracts or subcontracts the contractor under audit worked as a subcontractor) from the that has been closed.	
	a.	If information is received from the contracting officer that prime contract(s) are closed, ensure that the contracts are administratively closed (and the contract amount is finalized without recourse), not just physically complete.	
	b.	If information is received from the contractor, take steps to verify the auditable prime contracts or subcontracts identified as closed to contractor supporting documentation (i.e. closing documents). [Note: If a subcontract is closed but the prime contract under which the subcontract was performed is still open, the Government still has recourse to recover costs through the prime contractor. Therefore, discuss/coordinate with the cognizant prime contractor auditor to determine if the prime contract has been closed.]	
	c.	Exclude the closed contract dollars from transaction testing, and adjust your audit scope and ADV accordingly.	
4.		nine if the contractor had any cost reimbursable contract ations included in its incurred cost proposal.	
	a.	For negotiated/settled terminations the direct and related indirect costs should be removed from the universe. Verify if the contractor removed the indirect cost (Schedule H) and the related direct costs of the terminated contract from the applicable pool and base used to compute indirect costs for other contracts performed during this fiscal year in accordance with the requirements of FAR 49.303-4(b). If not, adjust/remove the terminated contract costs from the audit scope.	
	b.	For terminated contract costs that have not been negotiated/settled the auditor needs to coordinate with auditor performing the termination audit to determine whether to	

	remove the direct termination costs and related indirect costs from the audit scope or retain them in the incurred cost audit and provide the audited indirect rates for incorporation into the termination audit results.	
5.	Where the contractor is performing significant subcontract or intercompany effort, coordinate with the prime DCAA office(s) on whether an audit of the subcontractor is needed and if so, coordinate the timing of the audit and expected completion date. If the prime DCAA office does not require an audit, exclude the subcontract costs from audit and adjust audit scope and auditable dollars (ADV) accordingly.	
6.	Coordinate with the Field Detachment (FD) auditor if the proposal includes classified work. Exclude from ADV direct costs of classified contracts related to FD, if applicable. (Note: indirect costs should remain in the ADV.)	
7.	Determine if the proposal includes significant corporate or home office cost allocations or shared service cost allocations requiring assist audits. If not clearly identified in the contractor's proposal, request the contractor to identify its processes for receiving and charging these costs to cost objectives. Based on your understanding of the processes, if required, prepare and request assist audit(s) from DCAA office(s) with corporate/intermediate home office/shared services cost flow downs and/or allocations and establish detailed steps to ensure appropriate audit coverage. Exclude the costs which assist audits were requested from audit and adjust the audit scope and ADV accordingly.	
8.	Identify any non-DoD contracts subject to audit (Schedule H and K) and obtain approval from the non-DoD customer to bill for our audit services. If approval is not received, adjust the audit scope and ADV accordingly.	
9.	MAAR 12. Assess the need for assist audits of subcontract and intercompany incurred costs effort under flexibly priced prime contracts based on a documented risk assessment. (CAM 6-800). Follow-up on any previously-requested assist audits that have not been received. Coordinate and prepare assist audit requests not previously requested and document. Adjust ADV accordingly for assist audits requested.	
	JDITABLE DOLLAR VOLUME (ADV)/GOVERNMENT ARTICIPATION/MATERIALITY ASSESSMENT	
10	Calculate final ADV (i.e. removing: contracts that are closed, non-DoD contracts/subcontracts where agency is not participating, subcontract dollars that assist audits were requested in this audit or in prior audits, subcontracts that prime does not require an audit,	

corporate/IHO/shared services flow downs and/or allocations that corporate/IHO/shared services auditors already included in their audits, classified contracts, terminated contracts, etc.) [Note: Refer to DMIS User Guide for detailed procedures for calculating ADV.]	
 a. Review the contractor's calculation and determine Government flexibly priced contract percentages (Government participation) of the indirect expense base(s) using the schedule of direct costs by contract and cost element from the contractor's proposal. (Ensure the base amounts reconcile to Schedule E and H). This calculation will be for reporting purposes. b. Adjust government participation based on final ADV. This 	
calculation will be for risk assessment purposes. 12. The audit team should discuss and calculate a materiality threshold for each material indirect pool and direct cost element. Results of materiality threshold will be used in evaluating proposed/claimed indirect accounts and direct cost elements for tests of details.	
COMMUNICATING THE ENGAGEMENT	
13. Hold an initial planning meeting with your supervisor (or if appropriate, the audit team) to discuss the materiality of the audit based on results of determination of ADV and Government participation and discuss the audit scope required to meet auditing standards taking into consideration materiality of the audit assignment. Also include discussion of the milestone plan.	
CONTRACT BRIEFS AND PERMANENT FILES	
14. Contract Briefs. Determine the reliability of contractor prepared briefs. If reliability of the contractor briefs has not been determined for the fiscal year under audit, test a sample of contractor briefs for significant contracts to original contract document or Electronic Document Access (EDA) for accuracy. Any significant contracts that the contractor has not adequately briefed should be briefed as part of this audit. Review contract briefs for any special/significant contract terms or provisions that impact the reimbursement or allowability of costs incurred and should be considered in the audit scope (e.g. specified unallowable costs, cost limitations, funding ceilings, cost sharing clauses, treatment of pre-contract costs, etc.). For contracts ready to close:	
 a. Compare the period of performance per the contract brief or contract and latest modification to the period of performance claimed per the final voucher, and note any amounts claimed outside the contract period of performance. 	

b. For contracts with a Level of Effort (LOE) clause; determine if labor hours by category meet the required LOE per the contract and latest modifications. If the LOE requirements are not met, note that the fee requires adjustment. c. Verify that the total amount claimed does not exceed the lesser of the total allowable costs (at the time CACWS is ready to be issued) and fee or funding limitation per the contract brief or contract and latest modification. d. Determine if any contracts are at or over contract ceiling amounts indicating risk that costs may have been allocated to other contracts (e.g. losses on one contract are not allowable under another contract). 15. MAAR 3: Permanent Files. Review permanent files, CAS disclosure statement (if applicable)/contractor policies and procedures for the year(s) under audit, multi-segment contractor responsibility matrix (if applicable), and any prior related audits (e.g. business system deficiency reports, CAS audits, DCMA purchasing system review, paid voucher reviews, etc.) to identify potential audit leads, inconsistent treatment of similar costs, or key prior audit findings to be considered in establishing the audit scope. Obtain current organization charts and compare to charts contained in permanent file to identify any changes in organizational structure requiring follow-up and consideration in the audit scope. 16. Review permanent file to determine if previous audits included findings and recommendations that impact the subject matter under audit (GAGAS 5.06). If there were findings, auditors should document this information in the risk assessment and perform the following procedures: a. During the entrance conference, ask contractor management if corrective actions were taken to address findings and recommendations reported in previous DCAA audits (e.g., questioned costs, business system deficiencies, CAS audits) that are relevant to the subject matter of audit. If yes, have contractor explain corrective actions taken and determine if additional audit procedures should be included in the fieldwork to test the corrective actions. b. Document the results of the inquiry and the impact of the corrective actions to the subject matter under audit. (Note: The purpose of this question is to follow up with contractor on relevant prior DCAA audit findings that could have a material effect on the subject matter of audit.)

- 17. Review permanent file to determine if the contractor has previously provided other studies or audits (e.g., summary listing of internal audits or external audit reports) that directly relate to the subject matter under audit (GAGAS 5.06). If there are no other studies or audits, document that information in the work papers and perform the procedures below. (If you do not perform the following procedures, you must document your justification for the departure.)
 - a. During the entrance conference:
 - Ask contractor management if internal audits were performed.
 If yes, request contractor provide a summary listing of the internal audits that would assist us in understanding and evaluating the efficacy of the internal controls relevant to the subject matter of the audit.
 - Ask contractor management if other types of audits or studies were performed by other than DCAA (e.g., other Government audit agencies, consultants, Independent Public Accountants, etc.) that would impact the subject matter under audit. If yes, have contractor explain what type of audits or studies were performed, if there were any related findings or recommendations, and any contractor corrective actions taken as a result.
 - b. If the review of the perm file or the contractor identifies relevant internal audits:
 - Determine if access to these reports is necessary to complete the evaluation of the relevant internal controls to support the risk assessment or audit procedures related to the subject matter of the audit. There must be a nexus between the internal audit reports and the scope of this specific assignment.
 - Document the results of the determination in writing.
 - If assignment is at a major contractor location, coordinate with the CAC or FAO point of contact (POC) for internal audit reports to request the contractor provide access to the reports.
 - If assignment is at a non-major contractor and the FAO does not have a designated POC, the auditor should request the contractor provide access to the internal audit reports.
 - The request, issued by the CAC, FAO POC or auditor, should include information on how the internal audit report is relevant to the DCAA audit. Place a copy of the request in the assignment administrative work papers.
 - c. If the review of the perm file or the contractor identifies relevant other audits or studies:
 - Obtain publicly available information for the relevant other Government agency audits (e.g. websites for DoD IG or other IGs, service audit agencies, etc.).

- Make appropriate adjustments to your risk assessment and planned procedures based on reported findings.
- d. Document the results of the inquiries including the response received from contractor's for any request for access to internal audit reports. (If access was not granted this should include the contractor's rationale or justification for not granting access).
- e. Review the results and determine if additional audit procedures are needed to address any identified risk. (Note: The purpose of this question is to discover any new audit leads that could affect the scope of current audit.)
- 18. MAAR 6 and 13. Consider the impact of real-time MAARs on audit scope. If labor and/or material costs are significant, and no real-time testing was performed or real time testing was not sufficient, design alternate procedures to test for existence and allocability. [Reminder: the audit team should identify the level of alternate procedures required to opine on the labor or material costs based on identified risk for the cost element, including documenting basis of reliance on computerized data through testing of internal controls for that purpose.]

ANALYTICAL PROCEDURES

- 19. MAAR 15: Indirect Cost Comparison with Prior Years and Budgets:
 - a. Compare base and pool totals and rates/factors to prior year and budgetary amounts. Determine if the indirect rate structure to accumulate and allocate costs is consistent with the contractor's written policies/procedures, CAS disclosure statement (if applicable), and indirect rate structure used to prepare forward pricing and/or provisional billing indirect rates for the same year (CAS 401/FAR 31.203).
 - b. Compare final indirect accounts within pools to prior years and budget to identify changes in accounting practices, reclassification of costs, critical and sensitive accounts, new accounts (including voluntary deleted items), and areas with substantial increases or decreases in costs that require further audit analysis and/or explanation. Analysis should also consider relativity between pools and bases (i.e. consider the indirect expense change relative to the change in base in determining reasonableness).
 - c. Perform trend analysis to disclose any significant increases in the ratio of direct to indirect labor accounts. Follow-up on significant fluctuations requiring further audit analysis and/or explanation (e.g. the contractor may be misclassifying direct contract costs to selling and marketing costs or IR&D/B&P costs).
 - d. Obtain supporting account detail entries for accounts determined

to be sensitive, new accounts with significant costs, and accounts with large variances from performing steps b. and c. above. If material, tailor the detailed audit steps to address any risks identified.	
20. MAAR 8: Comparative Analysis –Sensitive Labor Accounts. Perform a comparative analysis of sensitive labor accounts (e.g. standby labor or indirect charging by direct labor employees) to identify any sensitive labor changes that vary significantly from prior periods and/or budgetary estimates. Be alert to situations where labor is being excluded from overhead allocation bases or transferred from the allocation base to the indirect cost pool.	
21. MAAR 7: Changes in Charging Direct/Indirect costs. Based on the performance of the preliminary audit steps and other known information, evaluate any identified significant changes in practices for charging direct/indirect costs for consistency with generally accepted accounting principles, the applicable costs principles per contracts, and any applicable CAS requirements. The purpose is to verify that changes in charging do not have the effect of improperly shifting costs among cost objectives, circumventing cost targets or ceilings of certain contracts, or other significant costs categories.	
22. Review contractor's executive compensation schedule (Supplement Sch. B) and compare the claimed compensation to prior years. Determine if there are significant changes from prior years and test executive compensation for reasonableness (FAR 31.205-6(p)).	
23. Gain an understanding of the contractor's process in setting the compensation package (executive and non-executive) and ensuring that the aggregate of each element of the total compensation package complies with the allowability and reasonableness requirements of FAR 31.205-6. Based on this understanding and identified risk, develop steps to test the reasonableness of the contractor's compensation costs. Request an assist executive compensation review, if applicable.	
24. Perform a profit margin test on T&M/Labor Hour contracts by comparing total contract billed amounts (e.g., from Schedule K of the contractor's submission) to total actual contract costs reported (e.g., from Schedule H). Follow-up on any contracts that appear to have significant profit margin. If variances in labor rates are the cause for the significant profit margin, assess the risk that the contractor is substituting less qualified employees and adjust audit scope for labor billings/costs accordingly.	
INTERNAL CONTROLS	
25. Coordinate with contractor and obtain a walk-through of the incurred cost proposal to gain an understanding of the basis of the proposal, the	

related supporting documentation, and the relevant policies/procedures and processes related to significant cost elements. (Can be considered the entrance conference as well.)

As part of this coordination, the audit team should:

- Discuss the contractor's subcontract management process (FAR 42.202(e)(2)) and the extent of the contractor's evaluation of subcontract costs to ensure compliance with FAR 15 and FAR 31.
- If applicable, obtain an understanding of the contractor's intercompany work order policies and procedures. Make inquiries relating to intercompany transactions and/or related party transactions. Determine if profit is treated properly (i.e. determine if there is any pyramiding of project and compliance with FAR 31.205-26(e)).
- Discuss the contractor's management system regarding adherence to budgetary controls and if managers' bonuses or incentives are determined based on performance against some predetermined budget (Tight budgetary policies may increase the risk of labor mischarging).
- Obtain and document an understanding of the contractor's process for ensuring the reasonableness of executive compensation. Based on this understanding and identified risks, design and perform steps to evaluate the reasonableness of the contractor's executive compensation costs (CAM 6-414).
- Establish additional procedures based on risk disclosed.
- 26. Obtain and document an understanding of the contractor's incurred cost proposal and its processes for developing the proposal using the framework of WP B-2. Obtain and document an understanding of the underlying processes related to those specific incurred cost areas (e.g., the basis of the costs and from where the numbers/amounts are derived) that we selected for detailed testing based on materiality. Document assessment of control risk. Document the reliance that can be placed on computerized data. A major portion of this understanding may be obtained during the initial walk-through of the contractor's proposal and subsequent walk-through of specific processes as needed.
- 27. Scanning Controls. Determine the reliance of scanned documents for the contractor's fiscal year being audited. If not performed in another assignment, request the contractor to provide a demonstration/walk-through to obtain an understanding of the system and control activities over the functional elements that make up the source document imaging process. If necessary, include audit procedures to test a sample of images to original documentation as part of audit scope.

- 28. Testing to Payment. Obtain an understanding of the contractor's policies, procedures, and processes, including internal controls, applicable to the fiscal year under audit for ensuring timely payment of costs. Consider the contractor's financial statements and aging of accounts payable, financial condition, or other considerations that identify risk the contractor is delinquent in paying costs in the ordinary course of business. Assess the risk of the contractor being materially non-compliant (i.e., delinquent in payment of cost).
 - a. Consider the results of testing to payments performed during the incurred cost fiscal year in other assignments (e.g., paid voucher, accounting/billing system). Document the reliance on any specific audit work previously performed.
 - b. Based on your risk assessment, design audit procedures to ensure the contractor's compliance with FAR 52.216-7(b)(1).
 - i. If the risk of non-payment is low, perform a judgmental selection or statistical sample of all payments (i.e., all non-labor expense accounts) to source documents (e.g., cancelled checks, electronic funds transfers, bank statements, or other evidence of payment).
 - ii. If the risk of non-payment is high, establish payment as a criterion when testing for allowability.

DETECTING AND DOCUMENTING FRAUD RISK

- 29. During the entrance conference, or other appropriate meeting, make inquiries of contractor management regarding knowledge of any fraud or suspected fraud affecting the fiscal years' incurred cost under audit, managements awareness of allegations of fraud or suspected fraud affecting the incurred cost audit(s), and management's understanding about the risks of fraud relevant to the incurred costs under audit. Note: This discussion and any data submitted should be documented in the working papers.
- 30. Hold a planning meeting with the audit team (at a minimum, Supervisor and Auditor) to discuss the risk assessment. As part of the planning meeting, the audit team should discuss and identify potential noncompliances, due to error or fraud that could materially affect the subject matter.

The discussion should include:

- relevant prior audit experience (e.g., questioned cost, relevant reported estimating or accounting system deficiencies)
- relevant aspects of the contractor and its environment
- risk of material noncompliance due to fraud (e.g., the extent of incentives, pressures and opportunities to commit and conceal fraud, and the propensity to rationalize

misstatements)

- other known risk factors
- the audit team's understanding of relevant internal controls.
- inquiries to the contractor regarding its fraud management plans and controls.

Document fraud risk factors/indicators (see - Sources of Fraud Risk Factors below) that are present and could materially affect the subject matter. Also, document the inquiry on contractor's fraud management controls/plans. If fraud risk factors are present, document specific audit procedures designed to address the increased risk of material noncompliance due to fraud.

Communication among audit team members about the risk of material misstatement due to error or fraud should continue as needed throughout the audit.

Sources of Fraud Indicators:

- GAGAS Appendix Section A.10 Examples of Indicators of Fraud Risk (http://gao.gov/products/GAO-12-331G)
- AU-C 240.A75 (Appendix A)- Consideration of Fraud in a Financial Statement Audit, Examples of Fraud Risk Factors
 (http://www.aicpa.org/Research/Standards/AuditAttest/DownloadableDocuments/AU-C-00240.pdf)
- DoDIG's Contract Audit Fraud Scenarios and Resources
 website
 (http://www.dodig.mil/resources/fraud/resources.html) (To
 access the Sources of Fraud Indicators, copy and paste the
 web address shown above into the address block in Internet
 Explorer.)

OTHER RISK PROCEDURES THAT MAY NEED TO BE PERFORMED BASED ON ADV, GOVERNMENT PARTICIPATION, PRIOR AUDIT FINDINGS, OR

SIGNIFICANCE (For the majority of non-major contractors, these steps may not be applicable. Discuss with your supervisor and obtain approval prior to performing these steps.)

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31. Excessive Pass Through Costs (FAR 52.215-23- previously DFARS 252.215-7003). (The DFARS clause became effective for all contracts awarded after 4/26/2007. The FAR clause became effective 10/14/2009.)	
a. Request the contractor to identify and provide a listing of subcontracts if not already included in the proposal. If costs for total subcontract effort are expected to exceed 70 percent of the total costs of work to be performed, then these subcontracts are required to be reviewed for determining if the contractor has provided "added value". Verify the relevant clauses are included in the contracts (FAR 52.215-22 or 52.215-23).	
b. Request the contractor to identify if there have been any changes where total subcontractor costs represents over 70 percent of the total costs of work since the initial contract award. If there have been subcontract changes, the auditor should request the contractor to provide evidence of written notification to the contracting officer that more than 70 percent of the total costs of the work to be performed by subcontractors.	
c. Based on the above, design the procedures in section F to ensure that neither a contractor nor a subcontractor (when work performed by a lower-tier subcontractor) receives pass through charges which the higher-tier contractor adds no, or negligible, value (FAR 31.203(i)).	
32. Review applicable Board of Directors' minutes and audit committee minutes for the year(s) being audited (or corporate auditor's review) for potential audit leads requiring follow-up and consideration in audit scope (CAM 3-204.14(c).	
33. MAAR 4: Tax Returns and Financial Statements. If the contractor is a corporation that prepares consolidated financial statements, these steps are usually largely performed by the corporate auditors. Auditors of contractor segments should coordinate with the corporate auditors to (1) pursue audit leads identified by the corporate auditors and (2) assess additional audit effort necessary at the segment level. All auditors should review the notes to the financial statements for possible audit leads requiring follow-up (CAM 3-204.16c).	
a. Review corporate financial statements, tax returns and SEC filings as appropriate. Follow-up on any significant audit issues (e.g. credits, organizational changes, litigation issues, related party transactions, etc.).	
b. Review Federal Income Tax Returns for compliance with FAR 31.205-41 to identify duplicate recovery of foreign income tax	

expenditures---first as a contract cost and second as a reduction to its federal income tax liability (VIPER, Chapter 68-7). c. Review a copy of external auditor's internal control letter or statement that the external auditor did not prepare an internal control letter. For publicly traded companies that file financial information with the SEC, review the "internal control report" prepared by management that accompanies the financial statements for any audit leads. 34. For contractors with defined benefit pension plans, review the Report on Contractor Pension and Post Retirement Benefit (PRB) Plans and other information required in DCAA Instruction 7600.3, Contractor Pension and PRB Reporting, to identify significant events that would require a review of Contractor Insurance and Pension Review (CIPR) based on the risk assessment. DCAA will perform independent CIPR in coordination with DCMA. 35. Review the contractor's listing of facilities. Identify any facilities that do not contain any (or only a few) employees. In addition, identify any facilities that are owned by a related company. 36. Determine the significance of (unclassified) Independent Research and Development (IR&D) cost incurred on or after January 30, 2012 that the contractor proposes to allocate to unsettled flexibly-priced contracts awarded on or after January 30, 2012. These costs may be subject to the DFARS 231.205-18 (iii)(C) requirement that certain contractors report IR&D information to the Defense Technical Information Center (DTIC) in order to claim the costs as allowable. If significant, determine if the contractor is a "major" contractor as defined in DFARS 231.205-18(a) that is required to comply with the allowability provisions at DFARS 231.205-18(c), and assess the risk of material noncompliance, by accomplishing the following: a. During the walk-though, request the contractor to provide rationale for a classification other than "major" as defined in DFARS 231.205-18(a). If the contractor is a segment under a home office, coordinate with auditors at the home office to ensure consistency. b. For contractors meeting the definition of "major," obtain: i. policies and procedures to report IR&D projects to the DTIC database as required by DFARS 231.205-18I(iii)(C), and ii. access to contractor's input provided to the DTIC database pertaining to IR&D project costs included in the contractor's incurred cost proposal. c. Based on the information obtained, for "major" contractors as defined in DFARS 231.205-18(a) with significant IR&D, assess whether to include audit steps in Section H to test that

IR&D meets the allowability criteria in DFARS 231.205-18(c). If the auditor selects IR&D for testing, review guidance in MRD 14-PAC-005(R) dated April 24, 2014.	
SUMMARY OF RISK ASSESSMENT AND SCOPE OF AUDIT	
37. Conduct an entrance conference. Confirm the team's understanding of the contractor's incurred cost proposal and supporting data. If a subcontract, obtain the subcontractor's written consent for release of the audit report to the prime, or reason(s) for not authorizing release. Discuss the availability of required data and personnel necessary to timely support the audit. If applicable, include a follow up with contractor management on:	
a. corrective actions that address previous DCAA audit findings and recommendations,	
b. other studies or audits that impact the subject matter under audit.	
38. Review and discuss with your supervisor (or if appropriate, the audit team) the overall results of the risk assessment and the audit scope planned in response, including the detailed audit steps. Make any further adjustments to the audit program steps necessary to obtain sufficient evidence to provide a reasonable basis for the conclusion that will be expressed in the audit report. Finalize the milestone plan.	
Obtain and document supervisory approval of the risk assessment, the planned scope of examination for each audit area documented in W/P B and -1 W/Ps, and the milestone plan.	
39. Electronically transmit an acknowledgement/notification letter to the appropriate Contracting Officer and the Contractor to formally notify them of the audit and expected completion date in accordance with GAGAS 6.07. The acknowledgement/notification letter should be issued within the timeframe and in accordance with the procedures in CAM 4-104 and CAM 4-302.3.	

C-1	Reconciliations	W/P Reference
Version 2.1, dated February 2016		
el co si	IAAR 2: Contract Cost Analysis and Reconciliation to Books. Ferify the contractor's reconciliation of costs claimed by major cost ement under auditable Government contracts to the contractor's job ost subsidiary ledger and other accounting system records. Reconcile gnificant direct cost elements to job cost ledger on significant ontracts. Follow-up and obtain explanations on significant differences.	

2.	MAAR 14: Pools/Bases Reconciliation to books. Verify claimed pools and allocation bases to accounting records to determine that the claimed amounts reconcile to the contractor's general ledger. Reconcile significant indirect cost accounts and significant base amounts to the general ledger. Follow-up on significant differences.	
3.	MAAR 9: Payroll/Labor Distribution Reconciliation.	
	a. Reconcile Schedule L total payroll dollars with totals of related labor cost in the general ledger and labor distribution records.	
	b. Reconcile Schedule L total payroll dollars and payroll taxes claimed to the IRS Form 941. Ensure total taxes owed were paid timely. (Reconciliation of total claimed payroll dollars to payroll taxes claimed to the IRS Form 941 may assist in validating there were no fictitious employees).	
	c. If segments report to a Home Office/Division, the MAAR 9 should be performed by the DCAA office with audit cognizance at Home office or Divisional level, and that office should provide results to the impacted segments. Follow up with contractor on significant differences	
4.	MAAR 12: Subcontracts and Intercompany Work. Reconcile the contractor's schedule of subcontracts and intercompany orders (including fixed priced subcontracts) under flexibly priced prime Government contracts to the contractor's books and records. If not already provided, obtain a listing of the intercompany orders showing the incurred costs by performing division.	
5.	Reconcile voluntary deleted items identified in the incurred cost proposal to the books and records and ensure all voluntary deleted account balances are identified and accounted for as unclaimed, including directly associated unallowable costs in accordance with FAR 31.201-6. Identify potential directly associated unallowable costs that may not have been removed from the proposal for consideration in planning transaction testing.	
6.	Schedule I Reconciliation.	
	a. The auditor must verify that the contractor is billing pursuant to specific contract terms, funding or ceiling limitations For selected contracts, reconcile Schedule I billed amounts to accounting records, and iRAPT (formerly WAWF) billing history to verify accuracy, and also determine that the contractor has reduced billed and claimed costs by: (i) costs in excess of contract ceiling; (ii) costs unallowable per contract terms; and (iii) costs incurred outside the period of performance.	

b. Evaluate materiality of any over billed amounts at both the total and individual contract level. If the over billed amounts are considered to be material, determine the cause of the overbilling (e.g., timing issues, overstated billing rates, etc.) and discuss with the supervisor the need to set up an audit to examine the contractor's compliance with DFARS 252.242-7006(c)(15)(i) and (16).	
7. Summarize the results and note whether any areas require further analysis during transaction testing.	

D-1 Direct and Indirect Labor	W/P Reference
Version 2.1, dated February 2016	
1. MAAR 6: Contractor Labor Audit (CAM 6-404). If applicable, review and incorporate the results of the MAAR 6 (labor floor of and interview) audit. Based on the results of the risk assessment perform additional labor testing procedures, as required, to opin the allowability, allocability, and reasonableness of incurred lab costs. Determine if testing to payment is necessary.	check t, ne on
2. MAAR 8. Comparative Analysis-Sensitive Labor Accounts. Evaluate any significant changes resulting from comparative an of sensitive labor accounts for possible misclassification.	alysis
3. MAAR 9: Payroll/Labor Distribution Testing (CAM 6-406). To quarterly taxes to evidence of payment (e.g., contractor bank statements, electronic funds transfer, or third party payroll proceed records). Ensure total taxes owed were paid.	
4. MAAR 10: Adjusting Entries and Exception Reports (CAM 6-404.6b(6)). Evaluate adjusting journal entries and exception report for direct and indirect labor. Identify adjustments (e.g., unusual transfers) requiring further examination and explanation. Based risk, test direct and indirect labor adjusting entries. Be alert to situations where labor costs are being transferred without support timecards and/or documentation. Seek explanations for any abnorable adjusting entries or corrections.	labor on ting
5. For T&M or Labor Hour contracts, based on the risk assessment select a sample of contracts for testing of details:	,
a. Determine if the subcontract effort was billed in accordar with contract terms.	ice
b. Determine if the claimed and billed hours reconcile to the contractor's books and record (e.g. timesheets, labor distributions reports, and job cost summary reports).	;

	c.	Review and determine claimed labor hours and rates comply with contract provisions.	
	d.	Based on the results of the profit margin test and other risk factors, test employee qualifications (education and experience) comply with contract provisions (FAR 52.232-7(a)(3)).	
6.	Execu	tive Compensation:	
	a.	Trace the executive compensation costs to the appropriate G&A and overhead accounts to ensure that all the executive compensation is being evaluated for reasonableness.	
	b.	Perform sufficient steps to verify that all allocable direct and indirect executive compensation in excess of the statutory compensation ceilings (See CAM 6-414) has either been appropriately: (i) excluded from the contractor's incurred cost submission, or (ii) identified as expressly unallowable costs and questioned in the audit report.	
7.	•	that any questioned labor related costs also considers directly ated costs that should also be excluded/questioned (FAR 31.201-	
8.		arize the results including the conclusions, basis of proposed nd audit evaluation.	

E -2	1 Direct Material	W/P Reference
Ve	rsion 2.1, dated February 2016	
1.	MAAR 10: Adjusting Entries and Exception Reports (CAM 6-305.3a(1)). Request the contractor to provide adjusting journal entries and exception reports for direct materials. Evaluate and identify adjustments requiring further analysis and explanation (e.g. transfers between direct/indirect, FFP to Cost Type contracts, or unallowable/unbillable amounts to allowable amounts).	
2.	MAAR 13: Purchases Existence and Consumption (CAM 6-305.3a(2)). If applicable, review and incorporate the results of MAAR 13. Based on the results of the risk assessment, perform additional material testing procedures, as required, to opine on the incurred material cost. During testing, determine materials purchased were required for the contract, purchased in reasonable quantity and at a reasonable price, used on the contract, in compliance with contract terms and CAS if applicable (i.e. CAS 402 and 411), and were properly accounted for. Determine if testing to payment is necessary.	
3.	Verify that any questioned direct material costs also considers directly	

	associated costs that should also be excluded/questioned (FAR 31.201-6(a)).	
4.	Summarize the results including the conclusions, basis of proposed cost, and audit evaluation.	

Subcontracts and Intercompany Orders	W/P Reference
n 2.1, dated February 2016	
EDURES FOR ALL CONTRACTORS	
red on the risk assessment and the contractor's subcontract magement process, perform the following for significant contracts/intercompany costs (i.e. including fixed priced contracts and those flexibly priced subcontracts that assist audits re requested) issued under flexibly priced prime contracts: Trace the prime contractor's claimed subcontract/intercompany costs to subcontract/intercompany billings to verify that such costs exist. Ensure subcontractor billings are in compliance with contractual terms. Determine if: (i) approvals were made at adequate levels; (ii) materials/services were needed for the prime or upper-tier subcontract; (iii) prices and units on the invoices (i.e., billings) match prices and units on the purchase orders; (iv) goods were received; (v) subcontract costs were paid; and (vi) costs were properly recorded. Review the Intercompany Work Order (IWO) policies and verify that claimed IWO costs exclude profit billed by the performing segment.	
t a selection of flexibly priced subcontracts where assist audits e not been requested:	
 Cost type subcontracts - Verify that subcontracts costs are billed at cost incurred plus fee (if applicable), and within contract ceiling amounts. 	
• T&M/LH subcontracts – Ensure subcontract labor rates and hours are billed to the prime consistent with the terms of the subcontract and in compliance with applicable versions of the FAR 52.232.7 payment clause.	
	ed on the risk assessment and the contractor's subcontract tagement process, perform the following for significant contracts/intercompany costs (i.e. including fixed priced contracts and those flexibly priced subcontracts that assist audits e requested) issued under flexibly priced prime contracts: Trace the prime contractor's claimed subcontract/intercompany costs to subcontract/intercompany billings to verify that such costs exist. Ensure subcontractor billings are in compliance with contractual terms. Determine if: (i) approvals were made at adequate levels; (ii) materials/services were needed for the prime or upper-tier subcontract; (iii) prices and units on the invoices (i.e., billings) match prices and units on the purchase orders; (iv) goods were received; (v) subcontract costs were paid; and (vi) costs were properly recorded. Review the Intercompany Work Order (IWO) policies and verify that claimed IWO costs exclude profit billed by the performing segment. It a selection of flexibly priced subcontracts where assist audits e not been requested: Cost type subcontracts - Verify that subcontracts costs are billed at cost incurred plus fee (if applicable), and within contract ceiling amounts.

[For DoD (noncommercial) T&M and LH contracts awarded on or after February 12, 2007, the subcontract and intercompany labor effort will be based on its own rates as prescribed in the contract, and not the rates of the prime contractor. For T&M/LH contracts awarded prior to February 12, 2007, the claimed subcontract and intercompany labor effort should be based on actual costs incurred unless otherwise specified in the contract (MRD 07-PPD-023(R) dated July 31, 2007).]

3. MAAR 12. If assist audits were received, address any significant questioned costs in the assist audit report that pertain to your contracts with the prime or upper-tier contractor. Obtain the prime or upper-tier contractor's position on the questioned costs. Follow-up on requested assist audits that have not been received.

OTHER PROCEDURES THAT MAY NEED TO BE PERFORMED

(For the majority of non-major contractors, these steps may not be applicable. Discuss with your supervisor and obtain approval prior to performing these steps.)

- 4. Excessive Pass through Charges (FAR 52.215-23, previously DFARS 252.215-7003, the DFARS clause became effective for all contracts awarded after 4/26/2007 and the FAR clause became effective 10/14/2009). Contractors are required to identify the percentage of work that will be subcontracted. When the percentage of total subcontract effort is greater than 70 percent of the total work to be performed, the contractor must provide information supporting the value it adds with regard to the subcontracted work. Using the information obtained in B, ensure the submission does not include unallowable excessive pass-through charges in accordance with FAR 52.215-22 and FAR 52.215-23.
 - a. If the contract contains FAR 52.215-23 Alternate I, the contracting officer made a determination at the time of award that the prospective contractor has demonstrated that its functions provide added value to the contracting effort and there are no excessive pass-through charges. Auditors should
 - (1) Compare the contractor demonstrated value added functions with those disclosed to the contracting officer at the time of award to ensure the functions billed or claimed are consistent with the contracting officers determination;
 - (2) Ensure the disclosed value-added functions were performed and are reasonable.
 - b. Request the prime contractor and/or higher-tier subcontractor to demonstrate the subcontract management functions that

		added value.	
	c.	If the contract does not contain FAR Alternate I, the auditor perform procedures to determine if the contractor incurred excessive pass through charges as defined in FAR 52.215-23.	
		(1) Request the contractor to identify the value added functions it provided consistent with the definition in the contract clause.	
		(2) Verify the disclosed functions were performed, are reasonable and represent value added effort.	ı
	d.	If the functions were not performed or add no or negligible value to the contract, then the indirect costs added by the prime contractor to the subcontracted work should be questioned as excessive pass through charges in accordance with FAR 31.203(i).	
5.	accord 2013), from t subcor proper subcor to sma from t accele report	erated Payments to Small Business Subcontractors. In lance with FAR 52.232-40 (applicable after December 26, consider if the contractor, upon receipt of accelerated payment the Government, made accelerated payments to small business attractors, to the maximum extent practicable, after receipt of a invoice and all proper documentation from the small business attractors. If the contractor is not making accelerated payments all business subcontractors upon receipt of accelerated payment the Government, request the contractor to explain why the rated payments were not made. If the problem is systemic, the noncompliance to the contracting officer and contracting representative.	
SU	MMA	RIZE RESULTS	
6.		arize the results including the conclusions, basis of proposed nd audit evaluation.	

G-	1 Other Direct Costs (ODC)	W/P Reference
Ve	ersion 2.1, dated February 2016	
1.	MAAR 10: Adjusting Entries and Exception Reports. Evaluate adjusting journal entries and exception reports for other direct costs. Identify adjustments requiring further analysis and explanation.	
2.	Based on the results of the risk assessment, perform adequate testing of significant ODC transactions for allowability, allocability, and reasonableness. Determine if testing to payment is necessary. For selected transactions, evaluate source documents for completeness and accuracy, and determine the appropriateness of the charge with respect	

	to term of the contract and FAR/CAS. For example, ensure that the contractor is treating costs of like items in the same manner (FAR 31.202, FAR 31.203, and/or CAS 402).	
3.	Verify that any questioned other direct cost also considers directly associated costs that should also be excluded/questioned (FAR 31.201-6(a)).	
4.	Summarize the results including the conclusions, basis of proposed cost, and audit evaluation.	

H-	1 Indirect Expenses and Cost of Money	W/P Reference
Ve	rsion 2.1, dated February 2016	
PR	OCEDURES FOR ALL CONTRACTORS	
1.	MAAR 5: General Ledger, Trial Balance, Income and/or Credit Adjustments (CAM 6-608.2d(5)). Document your understanding of the types of income and credits occurring at this contractor, and your understanding of the contractors methods for accounting for income and credits. Analyze the contractor's general ledger, trial balance and entries to profit accounts and other income accounts to identify any credits or income that have not been accounted for which the government may be entitled to a credit. Examples include purchase discounts, scrap sales, rental income, excessive company reserves, insurance and state tax rebates and refunds, etc. Identify adjustments requiring follow-up.	
2.	MAAR 10: Adjusting Entries and Exception Reports. Evaluate adjusting journal entries and exception reports for indirect expenses. Identify significant and/or sensitive adjustments requiring further analysis and explanation (e.g. journal entries reclassifying direct to indirect costs).	2
3.	MAAR 16: Indirect Account Analysis (CAM 6-608.2c). Perform transaction testing on accounts selected through MAAR 15 or other procedures, and based on the risk assessment, such as critical or sensitive accounts, new accounts, and accounts with large variances to obtain sufficient evidence to support an opinion on allowability, allocability, and reasonableness of these costs. Determine if testing to payment is necessary.	
4.	MAAR 18: Indirect Allocation Bases. Evaluate the contractor's indirect cost allocation base(s) for equity and consistency and generally accepted accounting principles, FAR 31.203(c) and CAS 410 and 418, if applicable. Verify that the base(s) properly: (i) reflect(s) the appropriate cost accounting period; and (ii) allocates indirect cost to final cost objectives commensurate with the benefits	

	1.1(0137.1.10.1.110.2)	
	received (CAM 6-606 and 6-610.2).	
5.	Determine if the same accounting period is used for accumulating costs in an indirect costs pool as for establishing its allocation base CAS 406/FAR 31.203(g).	
6.	If any terminated cost-reimbursement type contracts containing the allowable cost and payment clause (FAR 52.216-7) were settled by the Termination Contracting Officer (TCO) using non-final indirect rates, verify that the contractor removed all negotiated indirect costs and related direct costs from applicable pools and bases before preparing its incurred cost proposal (FAR 49.303(b)). If the contractor has not removed negotiated indirect costs and related direct costs for this circumstance, exclude the costs from applicable pools and bases.	
7.	Cost of Money. If the submission includes cost of money rates, verify the amounts on the CASB-CMF form, Facilities Capital Cost of Money Factors Computation, to source documents and verify the accuracy of the contractor's calculations.	
	 Ensure that claimed cost of money is in compliance with the provisions of CAS 414 and FAR 31.205-10. 	
	b. Ensure the contractor use the same base used to allocate the other expenses included in the cost pool.	
	c. Ensure the contractor used applicable cost of money rate for that FY (CAM 8-414.2).	
8.	Indirect Cost Limitation for Basic Research Awards: Review the contractor briefs to ascertain the contractor's "basic research" awards and the applicable FY appropriated funds paid. Request the contractor to demonstrate their procedures for compliance with the 35 percent indirect cost reimbursement rates limitation (See CAM 6-612).	
9.	If requested assist audit(s) for significant corporate or home office allocations, or shared service cost allocations were received, compare the allowable costs in the assist audit report(s) to the amounts claimed. Determine the impact, if any, on the final rates. Follow-up on requested assist audits that have not been received.	
10.	Verify that any questioned indirect costs also consider directly associated costs that should be questioned (FAR 31.201-6(a)).	
(Fo	THER PROCEDURES THAT MAY NEED TO BE PERFORMED or the majority of non-major contractors, these steps may not be plicable. Discuss with your supervisor and obtain approval prior to rforming these steps.)	
11.	Pension Costs. Pension costs are audited by the FAO cognizant of the contractor location where the plans are administered and the costs are incurred. For multi-segment contractors, this will generally be the	

corporate home office. Therefore, divisional auditors may need to request an assist audit from the FAO cognizant of the corporate home office.	
a. If the costs are auditable at your location develop an audit program considering the FAR and CAS requirements (e.g. relevant audit steps may be considered from the CAS compliance audit programs). Identify any terminated pension plan costs or credits on the books for this contractor or for acquired or absorbed divisions or other division employees for further review.	
b. Test contractor contributions under employee pension plans to evidence of payment (i.e., contractor bank statements, electronic funds transfer, or third party payroll processor records).	
12. If no pension costs are incurred for the year, the following steps are mandatory for defined benefit pension plans:	
 a. Evaluate the Trustee report and obtain an explanation for any significant withdrawals of pension assets. Perform additional audit steps as needed to ensure that Government contributed pension assets are protected. 	
b. If the contractor's practice is to calculate pension costs by segment:	
(1) Verify that the records required by CAS 413.50(c)(7) are properly maintained and that investment earnings of the trust are allocated in accordance with CAS 413.50(c)(7).	
(2) Determine if the transfer of active employees among segments distorts the ratio of assets to the actuarial accrued liabilities.	
(3) If so, verify that assets equal to the employees' actuarial accrued liabilities (determined using the accrued benefit cost method) were transferred in accordance with CAS 413.50(c)(8). Consider requesting the assistance of the DCMA pension specialist through the ACO (CAM 5-1303.1c).	
13. Health Care Costs. As part of the review of health care costs, verify the contractor included only health insurance premiums and claims for "eligible dependents". Request the contractor to demonstrate its procedures for ensuring only costs related to eligible dependents have been included in the claimed costs. Based on the understanding of the contractor's processes and overall risk, design procedures to test claimed costs are related to only eligible dependents.	

14. IR&D/B&P. If the contractor is identified as a major contractor in the	
risk assessment (DFARS 231.205-18(a)), verify the IR&D/B&P costs	
meet the allowability criteria in DFARS 231.205-18(c). Obtain Costs	
by Element for each IR&D/B&P project. For significant IR&D	
projects review the project descriptions, work documents, invention	
reports to determine if they meet the FAR 31.205-18 and CAS 420	
definitions Applied Research, Basic Research, or Development.	
SUMMARIZE RESULTS	
15. Summarize the results including the conclusions, basis of proposed cost, and audit evaluation.	

A -2	Concluding Steps	W/P Reference	
Version 2.1, dated February 2016			
1.	Summarize and document the audit results and identify the requirements of the audit opinion and using professional judgment select the appropriate opinion based on the evidence obtained.		
2.	Obtain supervisory review of the working papers, and draft audit results section of the audit report before discussions with the contractor.		
3.	Prepare the draft rate agreement letter, Cumulative Allowable Cost Worksheet (if applicable), and audit report in accordance with Agency guidance and obtain supervisory review. Ensure you include any assist audits received in Section II of the Cumulative Allowable Cost Worksheet.		
4.	Auditors should document and communicate with the contracting officers upon the completion of our audit and approval of the supervisor:		
	a. Brief the contracting officer on significant questioned, unsupported, unresolved costs or other significant and/or complex findings/issues, and/or		
	b. Coordinate with the contracting officer to find out and determine if inclusion of detailed explanatory notes in our report would serve a useful purpose when there are no findings.		
5.	Conduct an exit conference and provide the audit result to the contractor. The contractor's reaction should be obtained for inclusion in the final draft audit report		
6.	Calculate the total questioned costs subject to penalty on covered contracts and determine if they exceed \$10,000 (see FAR 52.242-3 and 42.709). Coordinate with the contracting officer (or cognizant auditor) to determine the reporting detail necessary for the contracting officer to make a penalty determination (e.g. Explanatory Notes,		

	Explanatory Notes & Exhibit, etc.) At a minimum, the report should identify questioned costs subject to penalty and include supporting rationale (FAR 42.709-2(b)).	
7.	If the contractor does not agree with the questioned cost(s) draft a DCAA Form 1 in accordance with CAM 6-900.	
8.	Prepare any required audit lead sheets and submit to supervisor for approval. Update permanent files and risk determination for next fiscal year based on findings/audit results. Determine if the DMIS risk classification requires an update.	
9.	If applicable, update the MAARs Control Log (see M-MAARs.doc in Other Audit Guidance). Include a completed copy of the control log in this working paper package.	
10.	Prepare and verify accuracy of dollars examined, questioned costs, and sustained questioned costs amounts for DMIS reporting.	
11.	If significant instances of CAS noncompliances are found, coordinate and discuss with supervisory auditor and report under activity code 19200 in accordance with Agency guidance.	
12.	If we identify a business system deficiency during the incurred cost audit, open a 11090 assignment to determine if the deficiency still exists today, and to fully develop and report material weaknesses/significant internal control deficiencies.	
	(Note: The issuance of the incurred cost audit is not dependent on the results of the 11090)	