# Quarterly Refunding Charts 

U.S. Department of the Treasury

Office of Debt Management
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## Summary of Financing for FY 2009 and FY 2010 Outlook

- FY 2009 deficit was \$1,417 billion versus \$455 billion for FY 2008
- Net marketable borrowing for FY 2009 was $\$ 1,786$ billion compared to $\$ 760$ billion (includes \$154 billion of SOMA redemptions) in FY 2008
- FY 2009 net non-marketable borrowing was -\$51 billion versus - $\$ 46$ billion in FY 2008


## FY 2010 Q1 and Q2 Outlook: Estimated net marketable borrowing

- \$276 billion October-December
- \$478 billion January-March
- These estimates do not include any incremental borrowing needs that would result from a potential increase in issuance under the SFP
- Expenditures related to stimulus measures and weakness in receipts continue to drive near-term marketable borrowing needs

Treasury Marketable Financing

| - Net cash raised in FY 2009 was nearly $\$ 1$ trillion more than FY 2008. | (\$ billions) | FY 2009October 1, 2008 - September 30, 2009 |  |  |  | FY 2008October 1, 2007-September 30, 2008 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Bills (includes SFPs)Nominal couponsTIPS | $\begin{gathered} \text { Issued } \\ \$ 6,920.5 \\ \$ 1,886.6 \end{gathered}$ | $\begin{gathered} \frac{\text { Matured }}{\$ 6,417.8} \\ \$ 640.7 \end{gathered}$ | Net SOMA Net Cash$\begin{array}{ll} \frac{\text { Activity } ~}{} & \frac{\text { Raised }}{\$ 0.0} \\ \$ 502.7 \end{array}$ |  | Issued <br> \$4,632.9 <br> $\$ 814.6$ | Matured \$4,101.2 | Net SOMA <br> Activity * <br> (\$152.0) | Net Cash Raised \$531.7 |
|  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  | \$626.2 | (\$5.5) | \$188.5 |  |
|  |  | \$58.5 | \$20.8 | \$0.0 | \$37.7 |  | \$61.9 | \$21.8 | \$3.5 | \$40.1 |
|  | Total | \$8,865.6 | \$7,079.3 | \$0.0 | \$1,786.3 | \$5,509.5 | \$4,749.2 | (\$153.9) | \$760.4 |

* Note: Negative SOMA activity represents redemptions.

Positive SOMA activity represents additional issuance of securities, made possible by redemptions in maturing securities with the same settlement date; these are offsetting transactions and are net cash neutral.

- Large cash outflows on November 15 include Treasury's last callable 30-year bond.

Marketable Treasury Coupon Flows
Maturing Coupon
Date

| Date | Securities <br> (Excluding SOMA <br> holdings) | Coupon <br> Payments | Total <br> Outflows |
| :--- | :---: | :---: | :---: |
| November 15, 2009 | 38 | 21 | 60 |
| November 30, 2009 | 21 | 4 | 25 |
| December 15, 2009 | 15 | 1 | 16 |
| December 31, 2009 | 23 | 4 | 27 |
| January 15, 2010 | 26 | 6 | 32 |
| January 31, 2010 | 25 | 4 | 29 |
| February 15, 2010 | 48 | 27 | 75 |
| February 28, 2010 | 26 | 5 | 31 |

- Fiscal and financial market stabilization measures, as well as uncertainty related to receipts, has led to increased volatility in cash balances.
- Net marketable borrowing for the July-September quarter was $\$ 393$ billion versus $\$ 527$ billion in the same period in 2008.

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## Treasury Quarterly Net Borrowing from Nonmarketable Issues

- State and Local Government Series Securities net pay down of $\$ 44$ billion in FY 2009 was a record, eclipsing the previous record of $\$ 36$ billion in FY 2008.
- Savings Bonds have experienced net outflows for twentythree consecutive quarters.
- Treasury continues its gradual transition from bill issuance to coupon issuance.


Percentage Breakdown of Quarterly Issuance


Note: Data are a 4-quarter rolling average through September 30, 2009. Excludes CMB's.

- TIPS issuance will gradually increase in 2010.
- Nominal coupon issuance has increased in response to fiscal needs and longer term deficit forecasts.




## Debt Portfolio Considerations

## Assumptions used in the next 3 charts:

- Future residual financing needs are spread proportionally across auctioned securities and are derived from hypothetical auction sizes, which are based on announced coupon amounts as of October 23, 2009, and assume the outstanding level of weekly bills on September 30, 2009.
- Projections exclude cash management bills.
- Assumes no change to future issuance patterns.


## Using the above assumptions, over the next 10 years:

- Average maturity of total outstanding and average maturity of issuance settle to about 66 and 77 months, respectively.
- The percent of debt with 3 years or less to maturity declines to 53 percent.
- Average maturity of marketable issuance and debt outstanding are projected to rise over the coming years assuming not policy changes and current issuance patterns.


Distribution of Marketable Debt Outstanding by Security

auctioned securities and are derived from hypothetical auction sizes. Initial sizes are based on announced coupon amounts as of October 23, 2009 and assume the outstanding level of 2009 and assume the outstanding level of bills on September 30, 2009. All projections exclude CMB issuance and maturing amounts.

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Percentage of Debt Maturing in Next 12 to $\mathbf{3 6}$ Months

- If future financing needs are spread proportionally, the amount of debt rolling over within the next three years is projected to decline from current levels.


Coupons Maturing*


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## Additional Factors to Consider

- Increasing volatility in receipts, outlays related to fiscal stimulus and financial market stabilization programs could lead to increased near term marketable financing needs.
- Corporate tax receipt declines may signal near term declines in other receipt categories.
- Treasury must maintain its flexibility to address potential borrowing scenarios given the wide range of borrowing estimates by primary dealers for FY 2010.

Rolling 12-Month Growth Rates

- Withheld taxes, comprising nearly $79 \%$ of revenues, continue to decline.
- Primary dealers estimate that marginal and gradual increases in coupon sizes can address additional borrowing needs.



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Primary Dealer Forecasts

- FY 2010 budget deficit estimates by primary dealers have narrowed since last quarter, but dealers remain uncertain regarding potential legislative initiatives.

- Primary dealer estimates for FY 2010 remain widely dispersed.


|  | Primary <br> Dealers* | CBO | OMB |
| :--- | :---: | :---: | :---: |
| Current: | 1,393 | 1,381 | 1,502 |
| Range based on average absolute forecast error** | $1,203-1,583$ | $1,081-1,681$ | $1,219-1,785$ |
| Estimates as of: | Oct 09 | Aug 09 | Aug 09 |
|  |  |  |  |
| FY 2010 Marketable Borrowing Range*** | $1,200-1,750$ |  |  |
| FY 2011 Marketable Borrowing Range*** | $725-1,400$ |  |  |

* Primary Dealers reflect average estimate. Based on Primary Dealer feedback on October 29, 2009.
** Ranges based on errors from 2005-2009.
*** Based on Primary Dealer feedback on October 29, 2009.

Comparing Deficit Estimates for FY 2010 since February 2009


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