SERA TR-052-11-03a



# Rotenone

# **Human Health and Ecological Risk Assessment**  FINAL REPORT

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# **ACRONYMS, ABBREVIATIONS, AND SYMBOLS**

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# **ACRONYMS, ABBREVIATIONS, AND SYMBOLS** *(continued)*



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# **COMMON UNIT CONVERSIONS AND ABBREVIATIONS**

Note: All references to pounds and ounces refer to avoirdupois weights unless otherwise specified.

1

<span id="page-9-0"></span>

# **CONVERSION OF SCIENTIFIC NOTATION**

# <span id="page-10-0"></span>1 **EXECUTIVE SUMMARY**

#### 2 **Overview**

3 4 5 6 7 8 9 10 11 12 13 Rotenone is a piscicide, a chemical used to kill fish. Rotenone, however, is also toxic to other groups of animals, including humans. At the molecular level, rotenone acts by inhibiting a specific metabolic pathway in animals, and this can lead to an increase in general oxidative damage. At the organ level, rotenone is a neurotoxin that causes degenerative changes in brain tissue that are characteristic of Parkinson's disease. Notwithstanding its toxicity to animals, rotenone is somewhat selective in the context of an aquatic application in that most species of fish are more sensitive to rotenone than are most species of aquatic invertebrates. The U.S. EPA recently completed a review of rotenone uses and the potential risks associated with these uses. While rotenone had been registered as an insecticide for use

14 15 on terrestrial crops, these uses are no longer permitted. In reviewing the piscicidal uses of rotenone, the U.S. EPA has recommended mitigation measures to reduce risk:

16 17

18 19

- Lowering the maximum application rate from 250 ppb to 200 ppb;
- The use of effective personal protective equipment by workers;
- Restricted access for members of the general public to treated areas;
	- The use of potassium permanganate to detoxify rotenone.
- 20 21

22 23 24 25 26 27 28 29 30 31 32 At the time that this Forest Service risk assessment was prepared, the above recommendations had not been finalized and are not reflected on current labels for rotenone formulations. Assuming that these recommendations are implemented, the risks associated with the use of rotenone should be minimal. At the highest application rate (200 ppb), the upper bound hazard quotient for workers using PPE modestly exceeds the level of concern. At application rates that are more likely to be used in Forest Service programs – i.e., 50 to 150 ppb –hazard quotients for workers do not exceed the level of concern. If PPE is not used by workers, central and upper bound estimates of hazard quotients for workers exceed the level of concern. Members of the general public should not be exposed to significant levels of rotenone, so long as the above mitigation measures are implemented.

33

34 35 36 37 38 39 40 41 42 43 Aquatic applications of rotenone will entail exposures to both aquatic and terrestrial wildlife. There is no basis for asserting that rotenone is likely to have a direct toxic effect on terrestrial organisms. Fish mortality will most certainly occur in effective applications of rotenone to surface water. Mortality in some groups of aquatic invertebrates is also likely. The most sensitive groups of aquatic invertebrates appear to be zooplankton and some species of aquatic insects. Rotenone applications may have secondary effects on aquatic plants; however, direct toxicity to aquatic plants does not appear to be plausible. Depending on how secondary effects are measured, changes in the invertebrate community structure of surface waters may persist for a prolonged period of time. It is not clear, however, that these changes would necessarily be classified as adverse in terms

44 of the ability of the ecosystem to support fish populations.

### <span id="page-11-0"></span>1 **Program Description**

2 3 4 5 6 7 8 9 10 11 12 13 Rotenone is used in Forest Service programs to eliminate unwanted or invasive species of fish in order to maintain suitable habitats for native and/or game fish species. Unlike many pesticides, rotenone is not synthesized commercially. Instead, rotenone and related compounds are extracted from the roots or other tissue of plants that naturally produce the compound. At the cellular level, rotenone acts by interfering with energy production. Both liquid and granular formulations of rotenone may be used in Forest Service programs. Some liquid formulations contain piperonyl butoxide, a compound that will inhibit the metabolism of rotenone and related compounds and hence will increase the toxicity of the formulation to fish. Granular formulations are essentially ground or pulverized preparations of the roots of the plants that produce rotenone. Rotenone is also available in bait pellet formulations but these are not used in Forest Service programs and are not considered in the current risk assessment.

14

15 16 17 18 19 20 21 22 23 24 25 26 Rotenone is also different from many other pesticides in that application rates are expressed as target concentrations in water rather than as lbs a.i./acre. For standing bodies of water such as ponds or lakes, application rates for rotenone range from 0.005 ppm (mg/L) to 0.2 ppm. For flowing water such as streams or rivers, the application rates range from 0.025 ppm to 0.1 ppm. While application rates are expressed as target concentrations, applications to standing water will involve calculations of the number of pounds of a formulation that must be applied to the water body depending on the depth of the water body. For streams, the applications are typically calculated as the amount of formulation that must be added to the stream per unit time depending on the flow rate of the stream. All of the product labels provide tables and equations for converting target concentrations to field application rates – i.e., pounds formulation per surface area of standing water or lbs formulation per unit time for flowing water.

27

28 29 30 31 32 33 34 35 36 37 38 Rotenone is not very persistent in water and field dissipation half-lives are reported in the range of less than one day to about 10 days. The rapid dissipation in water does not have a substantial impact on the effectiveness of rotenone because rotenone can kill fish very rapidly. The product labels recommend that rotenone concentrations should be kept in the lethal range for at least 2 hours. Recommended detoxification periods given on the product labels, however, range from 2 to 4 weeks. Alternatively, potassium permanganate can be used to break down (i.e., oxidize) rotenone very quickly and this method of rapid detoxification may be used in Forest Service programs. Because potassium permanganate can be toxic to fish, the risks associated with detoxification using potassium permanganate are considered quantitatively in the current risk assessment.

39

40 41 42 43 44 45 The amount of rotenone that might be used by the Forest Service in a given year cannot be estimated with precision and rotenone use is likely to vary with outbreaks of pest fish populations. The total use of rotenone in the United States has been estimated at about 20,000 pounds per year. Based on this total use estimate and admittedly sparse use statistics from the Forest Service, it seems likely that the use of rotenone as a piscicide in Forest Service programs will be minor compared the total use of rotenone as a piscicide

46 by other organizations.

### <span id="page-12-0"></span>1 **Human Health Risk Assessment**

#### 2 *Hazard Identification*

3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 At the cellular level, rotenone is a metabolic toxin that interferes with the ability of mitochondria to chemically store energy within a cell  $-$  i.e., convert ADP to ATP. This effect results in both an energy deficit within the cell as well as an increase in general oxidative damage to the cell. While mitochondria could be affected by rotenone in any type of cell, the impact on nerve tissue is an endpoint of major concern. Numerous studies indicate that rotenone may cause specific damage to nerve cells, inducing gross signs of neurotoxicity in mammals similar to those associated with Parkinson's disease. Whether or not rotenone can be considered a cause of Parkinson's disease remains an open question that has little impact on the current risk assessment. It is clear that rotenone is neurotoxic, and this endpoint is of concern. Most studies demonstrating that rotenone can induce effects similar to those of Parkinson's disease were conducted using routes of exposure that are not directly germane to potential human exposures (e.g., intraperitoneal or intravenous injection as well as direct instillation into the brain); however, a recent study demonstrates that these effects can occur after oral dosing. Rotenone is classified by the U.S. EPA as highly toxic after oral and inhalation exposures; yet, there appears to be no consistent pattern in its toxicity to various groups of mammals, except that females seem to be somewhat more sensitive than males. In rats, the  $LD_{50}$  is about 40 mg/kg body weight in females and 100 mg/kg body weight in males. With respect to human exposure, the estimated lethal dose is often cited between 300 and 500 mg/kg body weight; however, a relatively well-documented case report indicates a lethal dose of about 40 mg/kg body weight after the accidental poisoning of a young girl. With respect to mammals in general, very sketchy information indicates that rabbits may be somewhat less sensitive than other mammals to rotenone toxicity, whereas cats and dogs may be somewhat more sensitive than are other mammals. The pharmacokinetics of rotenone in mammals are not well-characterized. While

30 31 32 rotenone is often classified as a substance that is not well absorbed after oral exposure, it is able to cross the blood-brain barrier. Furthermore, its chemical properties suggest that rotenone should be well absorbed after oral exposure. The apparent slow rate of oral

- 33 absorption sometimes attributed to rotenone may reflect rapid metabolism or at least a
- 34 rapid breakdown in the gastrointestinal tract prior to absorption.
- 35

36 Of the available studies on rotenone, one study indicates that rotenone may be an

37 endocrine disruptor in mammals, impacting testosterone production. Other studies

38 39 assessing impacts on testosterone production are not available. There is no credible information suggesting that rotenone is a mutagen or carcinogen. Similarly, rotenone

40 does not appear to have the potential to cause substantial dermal or ocular damage,

41 although prudent handling practices dictate that dermal and ocular exposures should be

42 avoided through the proper use of protective equipment.

43

44 45 Because rotenone is extracted from plant roots, commercial formulations of rotenone are complex mixtures of rotenone and other related plant material. It appears, however, that

<span id="page-13-0"></span>1 2 3 4 the components of primary concern are rotenone and one other structurally similar compound, deguelin. Trichloroethylene is used in the extraction process for at least some formulations and small concentrations of trichloroethylene have been found in some rotenone formulations. The quantity of trichloroethylene in rotenone formulations does

- 5 not appear to be toxicologically significant, based on both its toxicity and its
- 6 concentration, relative to rotenone. Similarly, all liquid formulations of rotenone contain
- 7 petroleum solvents, which are themselves complex mixtures. The composition of the
- 8 9 petroleum solvents is well characterized in only three formulations. Among these three
- formulations, the composition of the petroleum solvents differ substantially; nevertheless,
- 10 11 the petroleum solvents do not appear to be present in amounts that are toxicologically substantial relative to rotenone and other related compounds.
- 12
- 13 14 The U.S. EPA recommends the use of potassium permanganate to detoxify water treated with rotenone. If properly applied, potassium permanganate should not present any
- 15
- additional risk and should decrease risks associated with the use of rotenone as a
- 16 piscicide. If improperly applied—i.e., applied in excess—the reduction in risk due to the
- 17 18 destruction of rotenone should outweigh risks associated with the use of potassium permanganate.
- 19

20 Finally, all formulations of rotenone contain other related rotenoids and some

- 21 formulations contain piperonyl butoxide, a compound that enhances the toxicity of
- 22 rotenone. These materials are also listed as active ingredients on the product labels for
- 23 rotenone formulations. Both other related rotenoids and piperonyl butoxide may
- 24 contribute to the toxicity of rotenone formulations. Consequently, formulation-specific
- 25 toxic equivalency factors ranging from 1.25 to 2.5 are developed and these factors are
- 26 used in all exposure assessments to calculate joint exposures to rotenone, other related
- 27 rotenoids, and piperonyl butoxide in units of rotenone equivalents.

#### 28 *Exposure Assessment for Human Health*

29 30 31 32 33 All of the exposure assessments for workers as well as members of the general public are detailed in an EXCEL workbook that accompanies this risk assessment (Attachment 1). This workbook contains a set of worksheets on rotenone that details each exposure scenario discussed in this risk assessment as well as summary worksheets for both workers and members of the general public. Documentation for these worksheets is

- 34 presented in SERA (2007b). The sections of the risk assessment on workers and the
- 35 general public provide a plain language description of the worksheets. In addition, the
- 36 sections discuss the rotenone specific data used in the worksheets.
- 37
- 38 As indicated in Table 2, there are several formulations of rotenone, including granular
- 39 and liquid, and the formulations may be applied to ponds or streams. Exposure to
- 40 rotenone for workers and members of the general public depends on the target
- 41 concentration. For the current risk assessment, all exposure assessments are based on the
- 42 application of a liquid formulation, CFT Legumine, at a target concentration of 0.2 ppm,
- 43 which is the maximum application rate. The consequences of using lower application
- 44 rates are discussed in the risk characterization (Section 3.4).
- 45

<span id="page-14-0"></span>1 The different formulations of rotenone also contain differing amounts of other associated

2 resins (i.e., rotenoids) and some formulations also contain piperonyl butoxide. As

3 detailed in the hazard identification (Section 3.1.17), these compounds are considered

4 using toxic equivalency factors (ranging from 1.25 to 2.5) to calculate rotenone

5 equivalents which encompass the contribution of rotenone, other related resins, and

6 piperonyl butoxide. Consequently, all doses derived in this exposure assessment are

7 expressed in units of rotenone equivalents.

8

9 10 11 12 13 There are substantial uncertainties in the exposure assessments for workers. Since data are not available on worker exposure rates for aquatic applications of rotenone, the current risk assessment bases worker exposure rates on an aquatic application of 2,4-D. Uncertainties in the worker exposure rates are compounded by uncertainties concerning the use of personal protective equipment (PPE). While the U.S. EPA RED requires the

14 15 use of personal protective equipment, waivers have been granted for applications of dilute solutions of some formulations. Thus, exposure estimates are made both with and

16 without PPE. Worker exposures are estimated at about 0.003 (0.0013 to 0.0066) mg/kg

17 body weight for workers not using PPE and 0.0003 (0.00012 to 0.00066) mg/kg body

18 19 weight for workers who do use PPE. While the exposure methods used in this risk assessment differ from the approach taken by the U.S. EPA, which bases worker

20 21 exposures on deposition data from ground application methods judged to be analogous to aquatic applications, the worker exposure rates used in the current risk assessment are

- 22 23 similar to those used by the U.S. EPA in terms of the resulting hazard quotients. This detail is discussed further in the risk characterization for workers.
- 24

25 26 27 28 29 30 31 32 33 34 The major uncertainty in the exposure assessment for members of the general public involves the plausibility of any of the exposure scenarios. The U.S. EPA RED requires that access by members of the general public to treated sites be restricted. Along with the recommended use of potassium permanganate to detoxify rotenone, the restrictions on public access suggest that exposures to members of the general public will be minimal. Thus, all of the exposures developed for members of the general public should be regarded as extreme. As discussed further in the risk characterization, the non-accidental exposure of greatest concern involves the consumption of treated water by a small child for which the estimated dose is about 0.019 (0.011 to 0.028) mg/kg bw/day. This exposure and other exposures for the general public would occur only if the restrictions

35 imposed by the U.S. EPA on the application of rotenone were not properly enforced.

#### 36 *Dose-Response Assessment for Human Health*

37 Generally, the dose-response assessments used in Forest Service risk assessments adopt

38 RfDs proposed by the U.S. EPA as indices of acceptable exposure. An RfD is basically

39 defined as a level of daily exposure that will not result in any adverse effects in any

40 individual over a specified period of time. The RfDs developed by the U.S. EPA are

41 typically used directly in Forest Service risk assessments because the EPA RfDs

- 42 generally provide a level of analysis, review, and resources that far exceed those that are
- 43 or can be conducted in support of most Forest Service risk assessments. In addition, it is
- 44 desirable for different agencies and organizations within the federal government to use
- 45 concordant risk assessment values.
- <span id="page-15-0"></span>1
- 2 The current Forest Service risk assessment uses the most recent and the most
- 3 conservative RfDs derived by the U.S. EPA. Specifically, this risk assessment adopts the
- 4 acute RfD of 0.015 mg/kg bw/day and the chronic RfD of 0.0004 mg/kg bw/day derived
- 5 in the recent Reregistration Eligibility Document prepared by the U.S. EPA's Office of
- 6 Pesticide Programs (U.S. EPA/OPP 2007a). The acute RfD is based on a NOAEL of 15
- 7 mg/kg bw/day in mice from a developmental toxicity study. The chronic RfD is based on
- 8 a lifetime dietary study with a dietary NOAEL of 7.5 ppm, equivalent to a daily dose of
- 9 0.0375 mg/kg bw/day. An uncertainty factor of 1000 is used with both of these NOAELs
- 10 to derive the corresponding RfDs. The uncertainty factor of 1000 is generated by
- 11 multiplying together separate factors of 10 for each of three factors considered as
- 12 contributing to uncertainty: inter-species variability, intra-species variability, and
- 13 uncertainties in the available data on rotenone. The factor for uncertainties in the
- 14 available data reflects concern for the potential of rotenone to cause essentially
- 15 permanent neurotoxic damage in pre-natal or early post-natal exposures, which might not
- 16 induce observable adverse effects until late in life.
- 17

18 Dose-severity relationships for rotenone appear to be pronounced, particularly with

- 19 respect to acute exposures. In the animal study on which the acute RfD is based, the ratio
- 20 of the LOAEL to the NOAEL is only 1.6, which might suggest that a hazard quotient of
- 21 1.6 is associated with adverse effects, specifically fetal absorptions. Given the rather
- 22 large uncertainty factor used to derive the RfD, however, this interpretation may be
- 23 grossly conservative. Based on the acute lethal potency of rotenone confirmed in the
- 24 available data on both experimental mammals and humans, acute hazard quotients of
- 25 about 400 or less are not likely to be associated with potentially lethal effects.
- 26 Information on acute lethal potency, however, is not useful in characterizing most of the
- 27 non-accidental hazard quotients of concern, which only modestly exceed the RfD.

#### 28 *Risk Characterization for Human Health Effects*

- 29 The risk characterization for rotenone is relatively simple and focuses on risks to
- 30 workers. As with the exposure assessment, all hazard quotients are based on an
- 31 application of CFT Legumine, at a target concentration of 0.2 ppm using a toxic
- 32 equivalency factor of 1.25. Other formulations of rotenone – i.e., those formulations

33 containing piperonyl butoxide – have toxic equivalency factor of up to 2.5 and this

34 difference would lead to hazard quotients twice as high as those discussed below.

- 35
- 36 The recent RED prepared by the U.S. EPA's Office of Pesticide Programs requires that
- 37 workers involved in the application of rotenone use personal protective equipment (PPE).
- 38 If the specific PPE requirements outlined in the RED are implemented, only the upper
- 39 bound hazard quotient at the maximum application rate exceeds the level of concern
- 40 (HQ=1.7). If effective PPE is not used, hazard quotients exceed the level of concern;
- 41 moreover, at the highest application rate, the upper bound of the hazard quotient is 17.
- 42 While hazard quotient of 17 might not be associated with frank adverse effects, it would
- 43 44 clearly amount to a highly imprudent exposure. The accidental exposure scenarios for workers result in HQ values that substantially exceed the level of concern, reaching an
- 45 upper bound of 612. These accidental exposure scenarios are included in all Forest
- <span id="page-16-0"></span>1 Service risk assessments to evaluate the importance of proper handling of pesticides. For
- 2 rotenone, it is apparent that aggressive steps are warranted in the event of accidental
- 3 exposures or mishandling.
- 4

5 6 The risk quotients for members of the general public are similar to those for workers. At the maximum application rate of 0.2 ppm, the maximum acute hazard quotient for non-

- 7 accidental scenarios is 1.9. The highest longer-term hazard quotient is 3. Both of these
- 8 hazard quotients are associated with the consumption of contaminated water. In most
- 9 Forest Service risk assessments, this exposure scenario is viewed as an *expected*
- 10 *exposure*; however, this is not the case for rotenone. Owing to restrictions governing the
- 11 access of the general public to treated sites during treatment and prior to detoxification
- 12 13 with potassium permanganate, exposures for members of the general public are not expected to be significant.
- 14
- 15 Groups that may be at increased risk to rotenone exposures include women of child-
- 16 bearing age and individuals with Parkinson's disease and perhaps other neurological
- 17 disorders. While potassium permanganate is considered as a connected action, the use of
- 18 potassium permanganate will mitigate several exposure scenarios that would otherwise be
- 19 of concern, including exposures involving sensitive subgroups.

#### 20 **Ecological Risk Assessment**

#### 21 *Hazard Identification*

22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 Since the use of rotenone covered in this risk assessment involves direct applications to surface waters, aquatic organisms are an obvious concern to the hazard identification for ecological effects. The hazard identification and even the risk characterization for fish is virtually a tautology: rotenone is a piscicide, and, if rotenone is applied at effective concentrations, fish will die. Not all fish, however, are equally sensitive to rotenone. The more sensitive species of fish, such as trout and bluegills, are likely to be killed by rotenone treatments at the lower bound of labeled application rates—i.e., from 5 to 7 ppb. Even the most tolerant species of fish are likely to be killed at the upper bound of the labeled application rate—i.e., 200 ppb. Because rotenone treatments typically last for only about 6 hours prior to detoxification with potassium permanganate, concentrationduration relationships are important. For fish, the temporal relationships indicate that 6-hour LC<sub>50</sub> values are only a factor of 2-3 above the 96-hour hour LC<sub>50</sub> values. As is true for mammalian exposure, concentration-response relationships for rotenone appear to be quite steep—i.e., the  $LC_{50}$  may not be much lower than the concentration that will cause 100% mortality in fish and may not be much higher than the concentration that will cause 0% mortality in fish.

38

39 Some aquatic invertebrates may also be adversely affected by rotenone applications at the

- 40 labeled rates, and this is amply demonstrated in field studies. Aquatic invertebrates,
- 41 however, have a much broader range of tolerances to rotenone than do fish. While the
- 42 range of  $LC_{50}$  values among different fish species is about a factor of 40, the
- 43 corresponding range in aquatic invertebrates spans a factor of about 10,000. The most
- 44 sensitive group of invertebrates, small aquatic arthropods, are about as sensitive as the
- 45 most sensitive fish species. Based on the available  $LC_{50}$  values, snails comprise the least

<span id="page-17-0"></span>1 sensitive group of invertebrates and are more tolerant than fish to the toxicity of rotenone

2 3 by factors of up to 1000. While the effects of rotenone on aquatic vegetation have not been studied extensively, aquatic plants appear to be insensitive to rotenone.

4

5 While the focus of the current risk assessment is on the toxicity of rotenone to aquatic

6 7 organisms, potential risks to mammals and birds are considered quantitatively. In

8 addition, information on terrestrial plants is useful in interpreting some of the data on aquatic plants. In the U.S. EPA ecological risk assessment (U.S. EPA/OPP 2006c),

9 rotenone is classified as highly toxic to mammals, only slightly toxic to birds, and

10 practically nontoxic to honeybees. The classification for mammals is clearly appropriate

11 and consistent with the information detailed in the HHRA for the current Forest Service

- 12 risk assessment.
- 13

14 The classification of rotenone as only slightly toxic to birds is consistent with the data

15 considered in the EPA ecological risk assessment—i.e.,  $LD_{50}$  values of 2200 and 1680

16 mg/kg body weight, respectively, for mallard ducks and pheasants. Additional

17 information from the early study by Cutkomp (1943), however, suggests that other

18 species of birds, particularly small birds, may be much more sensitive to rotenone

19 exposure than are ducks, pheasants, and some other species. Based on relatively standard

20 bioassays, the most sensitive species identified in the work by Cutkomp (1943) is the

21 Eastern chipping sparrow for which the  $LD_{50}$  is 113 mg/kg body weight. Based on an

22 23 atypical bioassay in which rotenone was administered to Eastern robins in prey items,

24 doses of 25 mg/kg body weight and greater were lethal. The dose of 25 mg/kg body weight is somewhat lower than the dose of 30 mg/kg body weight used by the EPA to

25 classify rotenone as highly toxic to mammals. Thus, there is some uncertainty in the

26 hazard identification for birds; nonetheless, it seems plausible that some species of small

- 27 birds may be sensitive to rotenone toxicity.
- 28

29 Similarly, the toxicity of rotenone to insects appears to be variable. Honeybees are

30 relatively tolerant; however, other terrestrial insects (e.g., moths) may be more sensitive.

31 Terrestrial plants are insensitive to rotenone, and the biochemical basis for this lack of

32 sensitivity seems related to the presence of a NADH/NADPH dehydrogenase in plants

33 that is insensitive to rotenone and that differs from the sensitive NADH/NADPH

34 dehydrogenase found in animals.

#### 35 *Exposure Assessment for Ecological Risk Assessment*

36 The exposure assessments for the ecological risk assessment generally parallel those used

37 for the general public in the human health risk assessment. In other words, the exposure

38 scenarios are similar in the basic assumptions concerning the application of rotenone.

39 40 Differences in the estimated doses from those in the human health risk assessment are

41 attributable to differences in body size and consumption rates for food or water. Also, as in the human health risk assessment, the exposure scenarios for terrestrial vertebrates are

42 a subset of those used in most Forest Service risk assessments. Some exposure scenarios,

43 such as the consumption of terrestrial vegetation, are not relevant to aquatic applications

44 of rotenone. Lastly, all exposure assessments are based on the application of a liquid

45 formulation, CFT Legumine, at a target concentration of 0.2 ppm (the maximum <span id="page-18-0"></span>1 application rate) and all exposures are based on rotenone equivalents that consider joint

- 2 exposures to rotenone and other related rotenoids in CFT Legumine.
- 3

4 The exposure scenarios for terrestrial wildlife are summarized in Worksheet G01 of the

- 5 EXCEL workbook that accompanies this risk assessment. The highest exposure
- 6 scenarios involve the accidental spill of 200 gallons of a field solution into a small pond.
- 7 The estimated doses for birds and mammals cover a relatively narrow range: about 1.25
- 8 to 13 mg/kg body weight. The expected non-accidental acute exposures are much lower,
- 9 spanning a range from about 0.04 to 0.07 mg/kg body weight. Because rotenone will be
- 10 detoxified with potassium permanganate, longer-term exposures are implausible.
- 11 Nonetheless, longer-term exposures are estimated to assess the consequences of not using
- 12 potassium permanganate. The range of the expected doses in the longer-term exposure
- 13 scenarios for the consumption of contaminated water is very low: 0.0003 to about 0.01
- 14 mg/kg body weight/day. The longer-term consumption of contaminated fish by a fish-
- 15 16 eating bird is much higher, ranging from 0.003 mg/kg bw/day to about 0.17 mg/kg bw/day.
- 17

18 Exposure of aquatic organisms to rotenone is taken as the nominal application rate or

19 target concentration. In the EXCEL workbook that accompanies this risk assessment, the

20 maximum application rate of 200 ppb is used. Using the toxic equivalency factor of 1.5

21 for CFT Legumine, maximum application rate of 200 ppb (rotenone) corresponds to 300

- 22 ppb rotenone equivalents. The consequences of using lower application rates are
- 23 considered in the risk characterization.

#### 24 *Dose-Response for Ecological Risk Assessment*

25 26 27 28 29 30 31 32 33 34 35 The specific toxicity values used in this risk assessment are summarized in Table 12, and the derivation of each of these values is discussed in the various subsections of the doseresponse assessment (Section 4.3). The available toxicity data as well as the plausible exposure scenarios support separate dose-response assessments in five groups of organisms: terrestrial mammals, birds, fish, amphibians, and aquatic invertebrates. Different units of exposure are used for different groups of organisms, depending on how exposures are likely to occur and how the available toxicity data are expressed. Unlike the human health risk assessment, the toxicity values used in the ecological risk assessment involve different endpoints for different groups of organisms and different durations of exposure. These differences are necessitated by the nature of the available data on the different groups of organisms.

36

37 38 For terrestrial mammals, the toxicity endpoints correspond to the NOAEL values used in the human health risk assessment for the derivation of the acute and chronic RfDs—i.e.,

39 an acute NOAEL of 15 mg/kg body weight and a chronic NOAEL of 0.375 mg/kg body

40 weight/day. Data on birds are highly variable, and a clear acute NOAEL cannot be

41 defined. Consequently, a conservative but plausible  $LD_{50}$  of 113 mg/kg body weight is

42 used to characterize acute risks in birds. Since chronic studies in birds are not available,

43 the acute NOAEL in mammals is used to characterize chronic risks to birds.

44

- <span id="page-19-0"></span>1 The toxicity values used for aquatic species reflect the range of species sensitivity
- 2 distributions detailed in the hazard identification for aquatic species. For fish as well as
- 3 other aquatic organisms, the acute endpoints used for the dose-response assessment for
- 4 aquatic organisms all involve  $LC_{50}$  values. While this approach is not preferred in most
- 5 Forest Service risk assessments, it is used for rotenone because lethality best reflects the
- 6 likely outcome of rotenone applications and because most of the available acute toxicity
- 7 data on rotenone involve  $LC_{50}$  determinations. Risks associated with longer-term
- 8 exposures are based on NOEC values for sensitive species, however, relative potency
- 9 methods based on acute toxicity are used to estimate longer-term NOEC values for
- 10 tolerant species.

#### 11 *Risk Characterization for Ecological Risk Assessment*

12 Rotenone is an effective piscicide that is likely to kill fish when applied to surface waters

- 13 at labeled application rates. There are differences in sensitivity among fish species, and
- 14 these differences span a factor of about 40. Treatments with any formulations at the
- 15 upper bound of the application rates for rotenone—i.e., 200 ppb—are likely to kill all but
- 16 the most tolerant species of fish. Rotenone formulations containing piperonyl butoxide
- 17 are likely to kill all species of fish, even the most tolerant. Rotenone can be viewed as a
- 18 19 selective piscicide rather than a general aquatic biocide in that fish are more sensitive to
- 20 rotenone than are most other aquatic organisms, with the exception of some species of zooplankton and small insects. Thus, while rotenone applications to surface water are
- 21 expected to kill some invertebrates, extensive mortality due to the toxicity of rotenone
- 22 among species of larger invertebrates is not expected. Despite the observation of
- 23 secondary effects on aquatic plants, rotenone applications are not likely to directly affect
- 24 aquatic plants. Depending on how secondary effects are measured, changes in the
- 25 community structure of surface waters may persist for a prolonged period of time.
- 26

27 There is no basis for asserting that rotenone is likely to have a direct toxic effect on

28 terrestrial organisms. Secondary effects are likely to occur in animals that consume fish

- 29 30 as a substantial proportion of their diet. These changes, however, are likely to be transient.
- 31

<span id="page-20-0"></span>

45

The U.S. EPA's Office of Pesticide Programs has recently released the Registration 1

- Eligibility Decision (RED) for Rotenone (U.S. EPA/OPP 2007a). The RED is 2
- accompanied by a large number of supporting assessments prepared by the U.S. EPA as 3
- well as comments on these assessments submitted by rotenone suppliers, users of 4
- rotenone, and other interested parties. These documents (a total of 85) are available at 5
- the U.S. EPA's E-Docket for rotenone ([http://www.regulations.gov](http://www.regulations.gov/), Docket Number 6
- EPA-HQ-OPP-2005-0494). In the preparation of this risk assessment, materials at the E-7
- Docket have been reviewed and the relevant documents (listed in Section 5) from the E-8
- Docket are considered. 9
- 10
- 11 The material in the EPA's E-Docket focus on the unpublished studies submitted to the
- 12 U.S. EPA in support of the reregistration of rotenone. These studies are treated by the
- 13 U.S. EPA as confidential business information (CBI), and full copies of these studies
- 14 were not available for the current risk assessment. The key information from these
- 15 studies, however, is summarized in the E-Docket.
- 16
- 17 In addition to information published in the open literature and available in the U.S. EPA
- 18 E-Docket, a substantial amount of information on rotenone is available on the Internet –
- e.g., about 7-million hits at [http://www.google.com/.](http://www.google.com/) For the most part, however, data 19
- derived from the Internet is not used unless the information is well documented. The 20
- most useful database for the risk assessment is the ECOTOX database compiled and 21
- reviewed by the U.S. EPA (U.S. EPA/ORD 2008). ECOTOX is also the main 22
- ecotoxicity database used by the Pesticide Action Network (PAN 2007). ECOTOX 23
- contains over 900 records on rotenone from over 100 citations. This information was 24
- screened and incorporated into the current risk assessment. 25
- 26
- 27 28 29 The Forest Service will update this and other similar risk assessments on a periodic basis and welcomes input from the general public on the selection of studies included in the risk assessment. This input is helpful, however, only if recommendations for including
- 30 additional studies specify why and/or how the new or not previously included
- 31 information would be likely to alter the conclusions reached in the risk assessments.
- 32
- 33 Almost no risk estimates presented in this document are given as single numbers.
- 34 Usually, risk is expressed as a central estimate and a range, which is sometimes quite
- 35 large. Because of the need to encompass many different types of exposure as well as the
- 36 need to express the uncertainties in the assessment, this risk assessment involves
- 37 numerous calculations, most of which are relatively simple. They are included in the
- 38 body of the document.
- 39
- 40 Some of the calculations, however, are cumbersome. For those calculations, an EXCEL
- 41 workbook, consisting of a set of worksheets, is included as an attachment to the risk
- 42 assessment. The worksheets provide the detail for the estimates cited in the body of this
- 43 document. SERA (2007b) provides documentation on the use of the EXCEL workbook.
- 44

## <span id="page-22-0"></span>1 **2. PROGRAM DESCRIPTION**

#### 2 **2.1. OVERVIEW**

3 4 5 6 7 8 9 10 11 12 13 14 15 Rotenone is a pesticide that is used to kill fish  $-$  i.e., a piscicide. Specifically, rotenone is used in Forest Service programs to eliminate unwanted or invasive species of fish in order to maintain suitable habitats for native and/or game fish species. Unlike many pesticides, rotenone is not synthesized commercially. Instead, rotenone and related compounds are extracted from the roots or other tissue of plants that naturally produce the compound. At the cellular level, rotenone acts by interfering with energy production. Both liquid and granular formulations of rotenone may be used in Forest Service programs. Some liquid formulations contain piperonyl butoxide, a compound that will inhibit the metabolism of rotenone and related compounds and hence will increase the toxicity of the formulation to fish. Granular formulations are essentially ground or pulverized preparations of the roots of the plants that produce rotenone. Rotenone is also available in bait pellet formulations but these are not used in Forest Service programs and are not considered in the current risk assessment.

16

17 Rotenone is also different from many other pesticides in that application rates are

18 19 20 21 22 23 24 25 26 27 28 expressed as target concentrations in water rather than as lbs a.i./acre. For standing bodies of water such as ponds or lakes, application rates for rotenone range from 0.005 ppm (mg/L) to 0.2 ppm. For flowing water such as streams or rivers, the application rates range from 0.025 ppm to 0.1 ppm. While application rates are expressed as target concentrations, applications to standing water will involve calculations of the number of pounds of a formulation that must be applied to the water body depending on the depth of the water body. For streams, the applications are typically calculated as the amount of formulation that must be added to the stream per unit time depending on the flow rate of the stream. All of the product labels provide tables and equations for converting target concentrations to field application rates – i.e., lbs formulation per surface area of water of lbs formulation per unit time.

29

30 31 32 33 34 35 36 Rotenone is not very persistent in water and field dissipation half-lives are reported in the range of less than one day to about 10 days. The rapid dissipation in water does not have a substantial impact on the effectiveness of rotenone because rotenone can kill fish very rapidly. The product labels recommend that rotenone concentrations should be kept in the lethal range for at least 2 hours. Recommendations for detoxification periods prior to restocking are given on the product labels and range from 2 to 4 weeks. Alternatively, potassium permanganate can be used to break down (i.e., oxidize) rotenone very quickly.

37

38 39 40 The amount of rotenone that might be used by the Forest Service in a given year cannot be estimated with precision and rotenone use is likely to vary with outbreaks of pest fish populations. The total use of rotenone in the United States has been estimated at about

41 20,000 pounds per year. Based on this total use estimate and admittedly sparse use

42 statistics from the Forest Service, it seems likely that the use of rotenone as a piscicide in

43 Forest Service programs will be minor compared the total use of rotenone as a piscicide

44 by other organizations.

# <span id="page-23-0"></span>1 **2.2. CHEMICAL DESCRIPTION AND COMMERCIAL FORMULATIONS**

2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 Rotenone is a naturally occurring chemical produced by various tropical plants such as the jewel vine (*Derris* spp.) and lacepod (*Lonchocarpus* spp). *Derris* is native to eastern Asia and the East Indies (Brooks and Price 1961) and the piscicidal and insecticidal properties of Derris root had been noted by the Chinese and Asian-Pacific cultures for centuries (Philippine Department of Agriculture 2006). While rotenone had been registered as an insecticide in the United States, all non-piscicidal uses of rotenone have been cancelled as of 2006 (U.S. EPA/OPP 2007a). Rotenone has been used as a piscicide in the United States and Canada since the mid-1930s (Lennon 1970) and has been registered as a piscicide in the United States since 1947 (U.S. EPA/OPP 2006c). The biochemical mechanism of action of rotenone involves inference with the normal function of mitochondria, structures within cells that are involved in energy production. Specifically, rotenone inhibits electron transport of a mitochondrial component that effectively blocks the ability of the cell to store energy from the metabolism of nutrients – i.e., rotenone inhibits electron transport at NADH-ubiquinone oxidoreductase effectively uncoupling oxidative phosphorylation (Finlayson et al. 2000; Tomlin 2004; U.S. EPA/OPP 2006c). The chemical structure of rotenone and related compounds is given in Figure 1 and a summary of the chemical and physical properties of rotenone is given in Table 1. Unlike most pesticides, rotenone is not synthesized in the manufacturing process. Instead, rotenone and related compounds are extracted from the roots or other tissue of plants that naturally produce the compound. The extraction process results in a material that contains both rotenone and other structurally related compounds, variously referred to as resins, extracts, and/or rotenoids. Thus, commercial formulations of rotenone express the content of the active ingredients as two separate percentages; that of rotenone as well as that of other resin extracts or rotenoids (Table 2). The registered end-use formulations for Prentiss Incorporated and Foreign Domestic Chemicals are summarized in Table 2. Three suppliers of end-use formulations of rotenone piscicides are identified in the U.S. EPA RED (U.S. EPA/OPP 2007a): Prentiss

- 33 Incorporated, Foreign Domestic Chemicals Corporation, and TIFA International LLC.
- 34 Based on the labels database maintained by the U.S. EPA [\(http://oaspub.epa.gov/](http://oaspub.epa.gov/%20pestlabl/)
- [pestlabl/\)](http://oaspub.epa.gov/%20pestlabl/), Prentiss provides four liquid formulations, two powder formulations, and two 35
- pellet formulations and Foreign Domestic Chemicals Corporation provides one powder 36
- formulation. The EPA label web site also lists five formulations for TIFA International 37
- and three of which are end-use formulations: Chem Fish Regular, Chem Fish Synergized, 38
- and Cube Powder Fish Toxicant. While these formulations are listed at 39
- [http://oaspub.epa.gov/pestlabl,](http://oaspub.epa.gov/pestlabl/) this site does not contain copies of the product labels (as 40
- of February 15, 2008). In the conduct of this risk assessment, TIFA International was 41
- contacted and kindly provided copies of the relevant product labels and MSDSs 42
- (Cerciello 2008a). 43
- 44
- 45 One additional formulation of rotenone has been identified: CTF Legumine. This
- 46 formulation is not discussed in the recent RED on rotenone (U.S. EPA/OP 2007a)
- although the label for CTF Legumine is currently available at the EPA label web site. 1
- While the product is provided by CWE Properties, the distribution is done in 2
- collaboration with Prentiss and product labels and the MSDS for CTF Legumine are 3
- 4 available at the Prentiss web site (<http://www.prentiss.com/>).
- 5

6 Two of the Prentiss formulations that are listed at the U.S. EPA label web site  $-$  i.e.,

- 7 Noxfish Fish Toxicant and Nusyn-Noxfish Fish Toxicant – are not included in the
- 8 Prentiss web site. In terms of active ingredients, these two formulations are identical to
- 9 CTF Legumine and Synpren-Fish Toxicant, respectively, both of which are listed at the

10 Prentiss web site. It is not clear that Prentiss is still supplying Noxfish Fish Toxicant and

- 11 Nusyn-Noxfish Fish Toxicant and these products may have been replaced with CTF
- 12 Legumine and Synpren-Fish Toxicant, respectively.
- 13

14 In discussing the registered formulations of rotenone piscicides, the U.S. EPA identifies

- 15 three active ingredients in rotenone formulations: rotenone itself, Derris resins other than
- 16 rotenone, and cube resins other than rotenone (U.S. EPA/OP 2007a, p. 8). As
- 17 summarized in Table 2, three liquid formulations – i.e., Nusyn-Noxfish Fish Toxicant,
- 18 Synpren-Fish Toxicant, and Chem Fish Synergized – also list piperonyl butoxide as an
- 19 active ingredient. As detailed further in Section 3.1.14 (Inerts and Adjuvants), piperonyl

20 butoxide is an inhibitor of mixed-function oxidase, an enzyme system involved in the

- 21 22 detoxification of rotenone. In rotenone formulations, piperonyl butoxide enhances the toxicity of rotenone by decreasing the rate of the metabolism/detoxification of rotenone
- 23 (Section 3.1.3. Pharmacokinetics and Metabolism). In this respect, piperonyl butoxide
- 24 may be regarded as an adjuvant.
- 25

26 27 28 29 Based on the information in the available MSDSs, the listed *Inerts* in rotenone formulations are summarized in Table 3. The term *Inerts* is used to concisely identify materials in the formulations that are not considered as active ingredients. As discussed below and detailed further in Section 3.1.14 (Inerts and Adjuvants), some of the listed inerts are potentially hazardous.

30 31

32 33 34 35 The granular and pellet formulations of rotenone contain no listed inerts. As discussed by Finlayson et al. (2000, p. 187), the powder formulations are made from ground plantroots. While these formulations may contain fillers, no materials of concern appear to be added to the powder formulations.

36

37 Liquid formulations do contain inerts that must be listed on the MSDSs because the inerts

38 are classified as toxic by one or more criterion. As summarized in Table 3, CTF

39 Legumine, Synpren-Fish Toxicant, Prenfish Toxicant, Chem Fish Regular, and Chem

- 40 Fish Synergized, all contain petroleum distillates.
- 41

42 Petroleum distillates are highly diverse mixtures of aromatic and aliphatic hydrocarbons

- 43 and the specific blend of aromatic and aliphatic hydrocarbons will vary depending on the
- 44 distillation and refining methods (e.g., Potter and Simmons 1998). The MSDSs for
- 45 formulations supplied by TIFA (Chem Fish Regular and ChemFish Synergized) indicated
- 46 only that the formulations contain variable mixtures of aromatic petroleum solvents. The

<span id="page-25-0"></span>MSDS for Synpren-Fish Toxicant indicates that the formulation contains xylene class 1

- aromatics that have a somewhat lower molecular weight than the solvents contained in 2
- Prenfish Toxicant i.e., naphthalenes and trimethylbenzene. CTF Legumine also 3
- contains petroleum distillates but no specific aromatics are identified on the MSDS for 4
- this formulation. This is consistent with promotional material on the Prentiss web site 5
- (<http://www.prentiss.com/news.htm>) indicating that CTF Legumine is a formulation with reduced concentrations of toluene, xylene, benzene and naphthalene. A reduction in 6 7
- aromatic hydrocarbons in CTF Legumine is also suggested in the product labels. A label 8
- for CTF Legumine approved for conditional use with an EPA approval date of April 23, 9
- 2003, indicates that the formulation contains aromatic hydrocarbons. An EPA approved 10
- label (without the conditional use qualifier) for August 9, 2007, however, indicates only 11
- that the formulation contains petroleum distillates. This does not offer assurance that all 12
- aromatics have been removed from CTF Legumine but it does suggest that the aromatics 13
- have been reduced to levels that are lower than those in the previous conditional use 14
- formulation. 15
- 16

17 In addition to the petroleum distillates that are intentionally added to the rotenone

- 18 formulations, some liquid formulations of rotenone have been found to contain
- 19 trichloroethylene (TCE). TCE is a commonly used extraction solvent (ATSDR 1997).
- 20 While information on the solvent extraction processes used in preparing liquid
- 21 formulations is not publically available  $-$  i.e., the processes are considered proprietary  $-$
- 22 the occurrence of TCE in some liquid formulations of rotenone suggests that TCE is used
- 23 to extract rotenone from plant material. Nusyn-Noxfish has been reported contain TCE at
- 24 concentrations of 10 to 1200 ppm or 0.001% to 0.12% (Finlayson et al. 2000, p. 112).
- 25 TCE is a concern because this chemical is classified as a carcinogen, as discussed further
- 26 in Section 3.1.14 (Inerts and Adjuvants).

#### 27 **2.3. APPLICATION METHODS**

- 28 29 30 31 32 33 Rotenone may be applied directly to standing (lentic) bodies of water – e.g., ponds or lakes – as well as to flowing (lotic) bodies of water – e.g., rivers or streams. Either surface or subsurface applications may be made. The standard apparatus for making rotenone applications is not specified on the product labels but a very detailed discussion of application procedures and application equipment is provided in Chapter 3 (Technical Procedures) of Finlayson et al. (2000).
- 34

35 36 37 The product labels recommend that rotenone concentrations should be kept in the lethal range for at least 2 hours. Factors impacting the concentration/duration relationships for rotenone are discussed further in Section 4.3.3.1 (Toxicity to Fish).

- 38
- 39 After rotenone treatment, the product labels recommend a detoxification period of about
- 40 2 to 4 weeks. Alternatively, the water can be treated with chlorine or potassium
- 41 permanganate (e.g. Cohen et al. 1960; Hockin et al. 1985; Mahon and Balon 1980). In
- 42 the recent U.S. EPA reregistration eligibility document (RED), the Agency is requiring
- 43 the use of potassium permanganate to detoxify residual concentrations of rotenone (U.S.
- 44 EPA/OPP 2007a, p. 32). The use of potassium permanganate is addressed further in
- 45 Section 3.1.16.2 of the current Forest Service risk assessment.

<span id="page-26-0"></span>1

2 As detailed in the following section, the application rates for rotenone are specified as

3 nominal concentrations of rotenone in water. Rotenone treated water will have a

4 detectable taste and odor. The product labels suggest that treatment with activated

5 charcoal can be used to remove the taste and odor. While not detailed on the product

6 labels, the high  $K_{ow}$  for rotenone (about 14,000) suggests that rotenone will bind to

- 7 activated carbon.
- 8

9 10 11 12 13 All product labels specify that surface water within  $\frac{1}{2}$  mile of a potable water intake or irrigation intake should not be treated with rotenone. The current product labels indicate that swimming is prohibited during treatment. As discussed further in Section 3.2.3 (Exposure Assessment for the General Public), the U.S. EPA/OPP (2007a, p. 32) has recommended additional post-application restrictions on swimming.

14

15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 As noted in Table 2, two pellet formulations of rotenone are available, Grass Carp Management Bait and Common Carp Management Bait. Unlike the liquid and powder formulations, the bait formulations are designed for target/pest fish that can be trained to consume food at a specific location and specific period of time. The *application* method involves feeding a training bait (which does not contain rotenone) to carp until a large proportion of the population is habituated to feeding at the designated location and at the designated time. The treatment then involves feeding the fish the pellet formulation that contains rotenone with the expectation that the target population will be killed. This method of application appears to have the potential to be somewhat selective and bait feeding is used in some programs conducted in New Zealand (Gehrke 2003; Ling 2003; Row 2001). Bait feeding, however, does not appear to be used widely in the United States and this application method is not discussed in the otherwise detailed and comprehensive guidelines for the use of rotenone in fisheries management in the United States (Finlayson et al. 2000). Thus, bait feeding is not considered further in this risk assessment.

#### 30 **2.4. MIXING AND APPLICATION RATES**

#### 31 *2.4.1. General Considerations*

32 33 34 As summarized in Table 4, labeled application rates for rotenone are expressed as target concentrations in units of parts per million (ppm or mg/L) and the recommended application rates expressed as concentrations of rotenone range from 0.005 ppm (the

35 lower bound of the range for selective treatments) to 0.25 ppm (the upper bound of the

36 range for preimpoundment treatments above a dam). The application rates are identical

37 on all rotenone labels for both liquid and powder formulations. In the recent RED,

38 however, the U.S. EPA has lowered the maximum application rate from 0.25 ppm to

39 0.2 ppm (U.S. EPA/OPP 2007a, p. 19) and 0.2 ppm (200 ppb) is the maximum

40 application rate considered in this current Forest Service risk assessment.

41

42 While all of the product labels list and give percentages for both rotenone and related

43 resins as active ingredients, only the concentration of rotenone is used for calculating

44 application rates. Similarly, for those formulations that contain piperonyl butoxide, <span id="page-27-0"></span>1 which is also listed as an active ingredient, only the concentration of rotenone is used to

- 2 calculate application rates.
- 3

4 Liquid formulations of rotenone can be applied either diluted or undiluted. In slower

5 moving streams or ponds, hand sprayers can be used with a 10% (w/w) aqueous dilution

6 of the formulation. For more rapidly flowing streams, liquid formulations of rotenone

7 can be applied as a drip for 4 to 8 hours.

8

9 10 Powder formulations can be applied in the same manner as liquid formulations after mixing the powder with water at a rate of one pound formulation per 3 to 10 gallons of

11 water. No solvents or emulsifiers are recommended for use with powder formulations.

12 Some powder formulations indicate that the formulations can be placed in a burlap sack

13 14 and dragged behind a boat. This method would presumably apply only to standing bodies of water, although this is not specified on the product labels.

15

16 17 18 Computational details differ in the application of liquid and powder formulations to lentic bodies of water (e.g., ponds and lakes) and lotic bodies of water (e.g., streams and rivers) as discussed in the following four subsections. All of the product labels provide tables

19 and equations for converting target concentrations to field application rates.

20

21 22 23 24 The specific methods used in generating the tables and equations on the product labels are not detailed in the product labels. In the preparation of this risk assessment, the tables and equations were reviewed and some inconsistencies as well as some apparent errors were noted. Some of the inconsistencies may be due to simple rounding errors and

25 rounding errors are inherent in the types of calculations that are required. For example,

26 the discussion below uses a conversion factor of 1,233,531.5 liters per acre-foot based on

27 the conversion of acre-feet to gallons and gallons to acre-feet from Budavari (1989).

28 Other methods of conversion will lead to slightly different results. The exact value for

29 the metric conversion of 1 acre-foot is reported to be 1,233,481.8376 liters at

[http://online.unitconverterpro.com/.](http://online.unitconverterpro.com/) These very small differences, however, are insignificant. 30 31

32

33 The purpose of the following discussion is simply to provide a transparent explication of

34 methods that can be used to calculate field application rates from target concentrations.

35 Some discrepancies between the calculations presented below and the directions on the

36 product labels are minor and may reflect simple rounding errors. Other discrepancies are

37 more substantial and these appear to reflect errors in the product labels.

#### 38 *2.4.2. Liquid Formulations in Ponds and Lakes*

39 For applications to standing bodies of water (i.e., ponds or lakes), all rotenone product

40 labels for liquid formulations provide tables indicating the number of acre-feet covered

41 by one gallon of formulation for a given target application rate. An acre-foot is a unit of

42 volume equivalent to a one acre surface area that is one foot deep – i.e.,  $43,560 \text{ ft}^3$  which

43 is equivalent to 325,900 gallons or 1,233,531.5 liters at 3.785 liters/gallon (Budavari

- 44 1989).
- 45

1 2 3 4 5 6 7 8 9 10 11 **1 g** 12 **allon x 8.506 lbs/gallon x 0.05 a.i. x 453,592.27 mg/pound /1,233,531.5 L ≈ 0.1564 mg a.i./L**  13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 In the preparation of this risk assessment, the calculations given in these tables on the product labels were checked and discrepancies were noted. For example, the product label for CFT Legumine indicates that 1 gallon of CFT Legumine will cover 30 acre-feet at a target concentration expressed as rotenone of 0.005 ppm (i.e., 0.005 mg a.i./L). The most direct way to check this calculation is to calculate the concentration of rotenone that would be reached in treating 1 acre-foot of water with one gallon of the formulation. This can be readily calculated from the density of the formulation given on the MSDS (8.506 lbs/gallon for CFT Legumine) and the proportion w/w of rotenone in the formulation (0.05 for CFT Legumine): Taking 0.1564 mg/L and dividing by the target concentration of 0.005 mg/L, this calculation indicates that one gallon of CFT Legumine would cover about 31.28 acre-feet  $[0.1564 \text{ mg a.}i/L / 0.005 \text{ mg a.}i/L]$ , higher than the acre-feet indicated on the label by about 4% [31.28 acre-feet / 30 acre-feet =  $1.0426$ ]. The other values on the product label for the number of acre-feet covered at different target concentrations show identical discrepancies except for the value of 24 acre-feet at a target concentration of 0.007 ppm. Taking the concentration of 0.1564 mg a.i./L for one gallon added to one acre-foot of water, one gallon of the formulation would cover somewhat more than 22 acre-feet [0.1564 mg a.i.  $/ 0.007$  mg a.i. $/L = 22.34$  acre-feet]. In this instance, the tabulated value on the label is lower than the calculated value by about 7% [22.34 acre-feet / 24 acre-feet = 0.9309]. While these discrepancies may be due partially to differences in rounding, variations of 4% to 7% are not trivial. The Forest Service will follow label directions in making pesticide applications. Worksheet A01 of the EXCEL workbook that accompanies this risk assessment calculates the amount of formulation that would need to be applied to a body of water of a specified volume or flow rate using the information on the rotenone formulation – i.e., density of the formulation (lbs formulation/gallon) and the proportion (w/w) of rotenone in the formulation – rather than adopting the tables from the product labels. The volume of the formulation in gallons is calculated as follows. By definition, the target concentration ( $TC$  in mg a.i./L or ppm) is the amount of rotenone applied (in mg) divided by the volume of water in liters. Using common field units of measure and the appropriate conversion factors, the target concentration can be calculated as: **Equation 1**   $A_{\text{cres}} \wedge \text{Dep}_{ft} \wedge 1, \omega_{J} \cup \omega_{1} \dots \cup \text{Liters/}$  acrefoot *Form Formiagallb lbmg*  $\int_{A_{\text{c}res}} \times Dep$  $Gal_{Form} \times BD_{lb/coll} \times P$ *TC* /  $/ gal \sim I_{a.i./Form} \sim 7333332221 m_{mg}$  $\frac{1.1}{L}$   $\frac{1.1}{L}$   $\frac{1.233531.5}{5.5315}$ 453,592.27  $\times Dep_{\hat{\theta}} \times$  $\times BD_{lb/gal} \times P_{ai/Form} \times$ 41  $TC_{\text{mean i}/L} =$ 42 43 44 45 where  *GalForm* gallons of formulation required to reach the target concentration **BD** bulk density of the formulation in pounds per gallon

2 3

4 5 6

<span id="page-29-0"></span>

7 8 9 By simple rearrangement of Equation 1, the number of gallons of formulation required to reach a given target concentration for a water body of a defined volume can be calculated as:

10 11

12  $Gal_{Form} =$ 

**Equation 2** 

$$
13\,
$$

14 15 16 As discussed above, values generated by this equation, while mathematically correct, may differ from calculations based on adjustments to label directions by factors of up to 7%, depending on how the adjustments to the label directions are made.

 $F$ orm  $P$  **BD**<sub>Iblead</sub>  $\times P$ <sub>*R*</sub>  $Gal_{Farm} = \frac{TC_{mgai/L} \times SA_{Acres} \times Dep}{RT}$ 

 $I_{b/gal} \wedge I_{a.i./Form} \wedge \neg \cup \cup \cup \vee \dots \wedge I_{mg/lb}$  $L \cap \text{Lip}$   $\wedge$   $\text{Lip}$   $\wedge$   $\wedge$   $\text{Lip}$   $\wedge$   $\wedge$ 

 $\times P_{a i / Form} \times$ 

 $\times S\!A_{\scriptscriptstyle \mathcal{A} cres}\!\times\!Dep_{\scriptscriptstyle \mathcal{H}}\!\times\!$ 

 $/ gal \wedge I_{a.i./Form} \wedge \neg \cup \cup \cup \vee \perp \perp I_{mg/}$  $\mathcal{L}_{\mathcal{L}} \wedge \mathcal{L}_{\mathcal{A} \cap \mathcal{C}} \wedge \mathcal{L}_{\mathcal{A}} \mathcal{L}_{\mathcal{C}} \rightarrow \mathcal{L}_{\mathcal{A}} \wedge \mathbf{1}, \mathcal{L}_{\mathcal{A}} \cup \mathcal{I}_{\mathcal{A}} \cup \mathcal{I}_{\mathcal{A}} \mathcal{L}_{\mathcal{A}}$ 

453,592.27 5.531,233,1

17

18 19 20 21 22 23 24 25 26 27 28 29 30 31 As noted above, Equation 2 requires information on the bulk density of the liquid formulation – i.e., pounds formulation per gallon of formulation. Bulk density is typically indicated on the MSDS for a formulation. The bulk density is not included on the MSDS for Chem Fish Regular or Chem Fish Synergized (both formulations from TIFA). This information, however, has been provided by TIFA (Cerciello 2008b). MSDSs have not been located for two liquid formulations from Prentiss that appear to have active registrations – i.e., Noxfish Fish Toxicant and Nusyn-Noxfish Fish Toxicant (both formulations from Prentiss). As noted above, however, it is not clear that these formulations are still being marketed. While all of the liquid formulations listed in Table 2 are similar in that all formulations consist primarily of petroleum distillates (Table 3), the bulk densities that are reported range from 7.3 lbs/gallon to 8.506 lbs/gallon, differing by a factor of over  $16\%$  [8.506 / 7.3 = 1.1652]. Thus, it would not be appropriate to apply Equation 2 without information on the bulk density of the formulation that is being used.

#### 32 *2.4.3. Liquid Formulations in Streams and Rivers*

33 34 35 36 37 38 As noted above, liquid formulations of rotenone are applied as a drip to streams or rivers for periods of 4 to 8 hours. The product labels for liquid formulations from Prentiss provide an equation for calculating the rate of drip for the formulation to the flowing body of water. On the product labels, this rate is designated as *X*, the *application rate for the stream,* and the rate is expressed in units of cubic centimeters (cc) per minute. The general form of the algorithm is: **Equation 3** 

39 40

*X = F C B* 

41 42 Where the terms are defined as:

43 44 *X* application rate for the stream in units of cubic centimeters of formulation per minute (equivalent to mL formulation/min),

- 1 *F* flow rate of the stream in units of cubic feet/second
	- *C* a constant
	- *B* target concentration in units of ppm formulation.
- 5 The constants given on the Prentiss product labels differ from formulation to formulation
- 6 as indicated below:



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2 3 4

8 9 10 11 Given the structure of Equation 3 and the units for the defined values (i.e., *X*, *F*, and *B*), the constant, C, must have units of  $L_{\text{Water}}$   $mL_{\text{Form}}$  sec /  $ft^3_{\text{Water}}$   $mg_{\text{Form}}$   $min$ . This can be demonstrated by rearrangement of Equation 3 solving for C:

**Equation 4** 

$$
C=X/FB
$$

14 15 and substituting the units for the defined values in Equation 4. This substitution yields:

**Equation 5** 

17 
$$
C = \frac{\frac{mL_{Form}}{\text{min}}}{\frac{Ft^3 w_{at}}{\text{sec}} \times \frac{mg_{Form}}{\text{Liter}_{\text{water}}}} = \frac{\text{Liter}_{\text{Water}}}{Ft^3 w_{at}} \times \frac{mL_{Form}}{mg_{Form}} \times \frac{\text{sec}}{\text{min}}
$$

18

19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 The number of liters per cubic feet of water  $(28.32 \text{ L/ft}^3)$  and seconds per minute are fixed. The only formulation specific variable is the mL of formulation per mg of formulation. This can be calculated from the specific gravity of the formulation. Again using CFT Legumine as an example, the specific gravity of this formulation is given on the MSDS as 1.019 g/mL. Converting g to mg and taking reciprocal of the ratio yields  $[(1019 \text{ mg/mL})^1 \approx 0.0009814 \text{ mL/mg}]$ . Using this value, the numeric value for the constant, C in Equation 3 through Equation 5, for CFT Legumine can be calculated as:  $C = 28.32$  L/ft<sup>3</sup> x (1019 mg/mL)<sup>-1</sup> x 60 sec/min = 1.6675. This is less than the value given on the product label for CFT Legumine (i.e., 1.699) by about 2% [1.6675/1.699  $\approx$  0.9815]. The rate at which a liquid formulation of rotenone should be applied to a stream based on the general equation for point source concentrations in a flowing body of water (e.g., SERA 2007c, Section 7.5) is:

**Equation 6** 

 $TC_{mg \, \text{a.i}}/L = a.i.mg/min \div Flow_L/min$ 

37 38

35 36

<span id="page-31-0"></span>where  $TC$  is the target concentration of rotenone in units of mg/L,  $a.i$ , min is the rate at which rotenone must be added to the stream in units of mg a.i./minute, and *Flow* is the flow rate of the stream in units of L/minute. The *a.i.* term in Equation 6 can be expressed in terms of volume of formulation in milliliters ( $m_{\text{Form}}$ ) as: 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 **Equation 7**  *a.i.*  $_{mg} = mL_{\text{Form}} \times SG_{g \text{ Form/mL}}$   $_{F \text{orm}} \times 1000 \text{ mg/g} \times P_{a.i/Form}$ where: *P* the proportion  $(w/w)$  of rotenone in the formulation SG the specific gravity of the formulation in units of grams of formulation per mL of formulation. Substituting a.i. in Equation 6 with the right hand side of Equation 7 yields: **Equation 8**  $TC_{mg \, \text{ai.}} = mL_{\text{Form}}/ \text{min} \times SG_{g/\text{mL}} \times 1000 \times P_{\text{ai.}/\text{Form}} + Flow_{\text{L}}/ \text{min}$ By definition, the application rate for the stream (*ApS*) in units of mL of formulation per minute is the term  $mL_{\text{Form}}/m$  in Equation 8. By rearrangement of Equation 8, this application rate can be expressed as: **Equation 9**  $A pS$  mL Form/min =  $TC_{mg a.i.}$  x  $Flow_{L/min}$  /  $(SG_{g/mL}$  x  $1000_{mg/g}$  x  $P_{a.i/Form}$ ) While Equation 9 could be used directly to calculate the application rate for the stream, the corresponding equation for lakes and ponds (Equation 2) uses bulk density (*BD* in units of lb formulation/gallon formulation) rather than specific gravity (*SG* in units of grams formulation per milliliter of formulation). Specific gravity can be derived from bulk density as: **Equation 10**   $\int_{\mathcal{B}}\delta G_{g/mL}=BD_{lb/gal}\times\frac{453.5g/lb}{3785mL/gal}=BD_{lb/gal}\times0.1198_{\frac{g\bullet gal}{lb\bullet mlb}}$ 29  $SG_{g/mL} = BD_{lb/gal} \times \frac{453.5g/lb}{3785mL/gal} = BD_{lb/gal} \times 0.1198_{\frac{g}{lb\bullet}}$ 30 31 32 33 Substituting the right hand side of Equation 10 for SG in Equation 9 yields: **Equation 11**   $mg/g \triangleq I_{a.i./Form}$ *mLlb*  $a_{\textit{B}}/g_{\textit{a}}$   $\sim$   $\sigma$ . **1**  $\sim$   $\sigma$   $g_{\textit{e}}$   $g_{\textit{a}}$  $_{mag,i}$   $\sim$   $I \cdot \omega w$ <sub>L/Min</sub>  $\delta m^{LForm/min}$   $\bar{B}D_{th/gal}\times 0.1198$   $_{\sigma\bullet gal}\times 1000$   $_{m\sigma/\sigma}\times P_{e}$  $TC_{\text{meas }i} \times Flow$ *ApS*  $/ gal \wedge 0.1170 g_{\text{sgal}} \wedge 1000_{mg/g} \wedge 1 a_{d}$  $\mathbf{I} \cap \mathbf{I} \cap \mathbf{V}$ /min  $\overline{CD}_{lb/gal}\times 0.1198$   $_{\sigma\bullet gal}\times 1000$   $_{\sigma\sigma/\sigma}\times$  $=\frac{TC_{\text{mg}a,i} \times}{\sum_{n=1}^{\infty} \sum_{n=1}^{\infty} \sum_{n=1}^{\infty}$ • • 34 35 36 37 38 39 Equation 11 is conceptually equivalent to Equation 3 but avoids the rounding errors in the implementation of Equation 3. *2.4.4. Powders Formulations in Ponds and Lakes*  Powdered formulations differ from liquid formulations in that the labels for powdered

40 formulations specify both the nominal concentration of rotenone in the formulation as

41 well as the assayed or actual concentration of rotenone in the formulation. Because

42 powdered formulations of rotenone consist primarily of ground plant root (Finlayson et 1 al. 2000, p. 113), the resulting concentration of rotenone in the powdered formulations

2 3 will be variable and each batch of rotenone powder must be assayed for rotenone and the results of the assay are specified on the label that is released with the batch.

4

5 6 7 8 9 10 11 12 13 14 As with liquid formulations, the product labels for powdered formulations provide tables giving the number of acre-feet that are covered by one pound of formulation for a given application rate expressed as ppm rotenone (i.e., mg a.i./liter). The tables on the product labels also include target concentrations expressed in units of ppm of a 5% product. In general, the ppm units for a 5% formulation are simply 20 times those for rotenone  $-i.e.,$  $1/0.05 = 20$ . The only exception is an apparent typographical error in the product label for Rotenone Fish Toxicant Powder (Prentiss, EPA Reg. No. 655-691). On this product label, the target ppm for selective treatment in terms of a 5% product is indicated as 1.3 ppm on the product label at the EPA web site as well as the product label at the Prentiss site. It appears that the intended value is 0.13 ppm, the value used on other labels for

- 15 powdered formulations.
- 16

17 18 19 20 21 The tabulations on the product labels are correct within rounding differences of less than one percent, except for the target concentration of 0.007 ppm a.i. (mg rotenone/L). The product labels indicate that one pound of a 5% formulation will cover 2.8 acre-feet with a target concentration of 0.007 mg a.i./L. As detailed below, the correct value is 2.63 acrefeet, about 6% less than the value from the product labels  $[2.63 / 2.8 \approx 0.9393]$ .

22

23 24 25 26 27 28 29 30 The application rate tables on the product labels for powdered formulations are all based on a 5% formulation. All of the formulations, however, have nominal concentrations of 7.4% (w/w) rotenone. In addition, the powdered formulations are all assayed prior to release and the assayed concentration of rotenone is given on each label for a given batch of formulation that is released. Consequently, the tabulated application rates (except for the one that is in error) must be adjusted based on the assayed concentration of rotenone in each powdered formulation. These adjustments are relatively simple to make and the product labels provide reasonably clear directions.

31

35

32 33 34 The amount of a powdered formulation that must be applied to a lake or pond based on the dimensions of the body of water and the assayed proportion of rotenone in the powdered formulation is:

**Equation 12** 

36 
$$
lb_{Form} = \frac{TC_{mgai.IL} \times SA_{Acres} \times Dep_{ft} \times 1,233,531.5_{Liters/acrefoot}}{P_{a.i.Form} \times 453,592.27_{mg/lb}}
$$

37 where



<span id="page-33-0"></span>1

- 2 Equation 12 is identical to the corresponding equation for liquid formulations  $-$  i.e.,
- 3 Equation  $2 -$  in that multiplying both sides of Equation 2 by the bulk density of the liquid
- 4 formulation (*BD* in units of  $lb_{\text{Form}}/Gal_{\text{Form}}$  in Equation 2) removes *BD* from the
- 5 denominator of the right side of Equation 2 and converts gallons of formulation to pounds
- 6 of formulation in the left side of Equation 2 – i.e.,  $Gal_{\text{Form}} \times lb_{\text{Form}} / Gal_{\text{Form}} = lb_{\text{Form}}$ .
- 7 8 9 10 As noted above, the product labels incorrectly indicate that 1 lb of a 5% formulation will cover 2.8 acre-feet at a target concentration of 0.007 mg a.i./L. The correct value is about 2.63 acre-feet. This can be demonstrated by rearranging Equation 10 to solve for acre-
- 11 12 feet:

**Equation 13** 

13 
$$
AcreFeet = SA_{Acres} \times Dep_{ft} = \frac{P_{a.i.Form} \times 453,592.27_{mg/1b}}{TC_{mgai.I/L} \times lb_{Form} \times 1,233,531.5_{Liters/arefoot}}
$$

14

15 16 Setting P equal to 0.05,  $lb_{\text{Form}}$  equal to 1 lb, and the target concentration equal to 0.007 mg a.i./L, the calculated result is equal to about 2.6265 acre-feet. As also noted above,

17 the other calculated values for acre-feet on the product labels are correct within very

18 minor rounding differences of less than one percent.

#### 19 *2.4.4. Powders Formulations in Streams and Rivers*

20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 The product labels for powdered formulations provide the following algorithm for calculating the application rate (in units of pounds of formulation per second) for streams: **Equation 14** *Rs lb/sec*. = *Rp lb/acre-foot* X *C acre-foot/cu .ft* X *F cu ft/sec* where  $R_s$  application rate for the stream in units of lb formulation/sec,  $R_p$  application rate for a pond in units of lb formulation/acre-feet,  $\overline{C}$  a constant, 1 acre-foot/43,560 ft<sup>3</sup>, for converting acre-feet to cubic feet, *F* the stream flow rate in units of  $ft^3$ /second. The label directions indicate that *Rp*, the application rate for the pond, should be taken from the table on the product labels that give the number of acre-feet covered by one pound of the formulation for a given target concentration in unit of mg a.i./L or mg formulation/L. As an example, the product label for Rotenone Fish Toxicant Powder applies Equation14 to calculate an application rate of 0.00031 lb formulation per second for a stream with a flow rate of 10  $\hat{\text{ft}}^3$ /second and a pond coverage value of 0.74 acres per pound which is associated with a target concentration of 0.025 mg a.i./L [1 lb formulation/0.74 acre-feet x 1 acre-foot/43,560 ft<sup>3</sup> x 10 ft<sup>3</sup>/sec = 0.00031 lb formulation/second].

42

<span id="page-34-0"></span>1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 In a field application, however, the tables given on the product labels need to be adjusted for the assayed amount of rotenone in the powder formulation. In addition, as detailed in Section 2.4.3, some of the values in the tables on the product labels are not accurate. A somewhat more direct approach can be based on the calculation of point source concentrations in a flowing body of water (Equation 6). The  $a.i_{mg}$  term in Equation 6 can be expressed as mg formulation based on the proportion (w/w) of rotenone in the formulation: **Equation 15**  $a.i.$  mg = **mg**<sub>Form</sub> x  $P$  a.i./Form (w/w) where  $P$  is the proportion (w/w) of rotenone in the formulation. For powder formulations, this value should be the assayed proportion of rotenone which is given on the label for the batch of formulation that is being used. Substituting a.i. in Equation 6 with the right hand side of Equation 15 yields: **Equation 16**  $TC_{mg \, ai/L}$  =  $mg_{Form X} P_{ai/Form (w/w)}/min \div Flow_L/min$ Rearrangement of Equation 16, solving for *mg*<sub>Form</sub>/min: **Equation 17**  $(mg_{\text{Form}}/\text{min}) = T C_{\text{mg a.i/L}} \times Flow_{\text{L}}/\text{min} \div P_{\text{a.i/Form (w/w)}}$ Equation 17 can be converted to units of pounds formulation per minute by dividing both sides of Equation 17 by the number of milligrams in a pound: **Equation 18** *Formia lbmg*  $_{mag,i/L}$   $\sim$  1  $_{UVL}$  $\binom{lb}{m}$   $\binom{p}{a}$  $TC_{\text{mean i}/L} \times Flow$ *Form*  $\mu$ . / Form  $\wedge \exists$  JJ, JJZ.  $\mu$  I  $_{mg/1}$  $\mu_{i/L} \wedge I^{\prime} \iota \sigma w_{L/\min}$  $\frac{m_{\text{min}}}{P_{\text{a i}/\text{Form}}}\times 453,592.27$ × 28  $Form_{lb/min} =$ 29 30 31 32 33 34 35 36 37 38 39 40 41 42 This algorithm can be checked using the example discussed above from the product label for Rotenone Fish Toxicant Powder – i.e., a target concentration of 0.025 mg a.i./L, a proportion of rotenone in the formulation equal to 0.05, and a stream flow rate of 10  $\text{ft}^3$ /second. A flow rate of 10 ft<sup>3</sup>/second is equivalent to 600 ft<sup>3</sup>/minute or 16,992 L/minute [28.32 L/  $\text{ft}^3$  x 600  $\text{ft}^3$  = 16,992 L]. Substituting 0.05 for *P*, 16,992 for *Flow*, and 0.025 for *TC* in Equation 18 yields 0.01873 pounds formulation per minute. This is equivalent to 0.000312175 lb formulation/second, equivalent within rounding errors to the value of 0.00031 lb formulation/second given in the example on the product label. **2.5. USE STATISTICS**  Forest Service risk assessments attempt to characterize the use of a pesticides in Forest Service programs relative to the use of the pesticide by other organizations or in agricultural applications. The information on Forest Service use is taken from Forest Service pesticide use reports [\(http://www.fs.fed.us/foresthealth/pesticide/reports.shtml\)](http://www.fs.fed.us/foresthealth/pesticide/reports.shtml), 43

and information on agricultural use is typically taken from use statistics compiled by the 44

- U.S. Geologic Survey [\(http://water.usgs.gov/nawqa/pnsp/\)](http://water.usgs.gov/nawqa/pnsp/) and detailed pesticide use 1
- statistics compiled by the state of California ([http://www.calepa.ca.gov/\)](http://www.calepa.ca.gov/). No use 2
- statistics for rotenone are available at the USGS web site. 3
- 4
- 5 The USDA Forest Service tracks and reports its use of pesticides by management use
- 6 objectives and by geographical areas referred to as "*Regions*". The Forest Service
- 7 classification divides the United States into nine regions designated from Region 1
- 8 (Northern) to Region 10 (Alaska) (Figure 2). [Note: There is no *Region 7* in the Forest
- 9 Service system.]
- 10

11 12 13 14 15 16 17 18 19 20 Over the period from 2000 to 2004, three rotenone applications are reported by the Forest Service, all of which occurred in 2004 in applications for fish eradication. As illustrated in Figure 2, one application occurred in Region 1 (Northern Region) and two applications occurred in Region 2 (Rocky Mountain Region). Two of the applications are reported in units of gallons and one application is reported in units of pounds. In all cases, the target concentrations cannot be calculated. As detailed in Section 2.4, the calculation of target applications required detailed information on the formulation used as well as the characteristics of the body of water. These are not provided in the summary statistics available in the Forest Service pesticide use reports. The California Department of Fish and Game has applied CTF Legumine on Forest Service facilities during February, 2007

- 21 [\(http://www.stpns.net/view\\_article.html?articleId=32443242155433325\)](http://www.stpns.net/view_article.html?articleId=32443242155433325).
- 22

23 CDPR (2007) reports a total use of about 116 pounds of rotenone in California during

24 2006, the most recent year for which use statistics are available. All of the applications in

25 California appear to involve crops. As noted in Section 2.2, all non-piscicidal uses of

26 rotenone have been cancelled as of 2006 (U.S. EPA/OPP 2007a). Thus, these

27 28 agricultural uses reported for California are no longer supported under the registration for rotenone.

29

30 As also noted in Section 2.2, rotenone has been used as a piscicide in the United States

31 and Canada since the mid-1930s and some use statistics are available. During 1965,

32 Lennon (1970) reports that nearly 700,000 pounds of rotenone were applied as a piscicide

33 in 40 states. It is not clear if the 700,000 pound figure represents pounds of rotenone or

34 pounds of rotenone formulations. McClay (2000) summarizes use statistics for rotenone

35 in the U.S. and Canada in the decade from 1988 to 1997. A total use of 94,739 kg a.i. of

36 rotenone is reported over the 10 year period is reported in McClay (2000). This use is

37 equivalent to about 208,862 a.i. pounds over the 10 year period or about 21,000 pounds

38 a.i. per year. McClay (2000) also notes a shift in use preference over the 10 year period

- 39 from liquid to powdered formulations.
- 40

41 While the available statistics on the use of rotenone are somewhat sparse and the

42 pesticide use data from the Forest Service are limited, the average use rate in the United

43 States of about 21,000 pounds a.i./year reported by McClay (2000) suggests that the use

44 of rotenone as a piscicide in Forest Service programs is likely to be minor compared the

45 total use of rotenone as a piscicide by other organizations.
### 1 **3. HUMAN HEALTH RISK ASSESSMENT**

#### $\overline{2}$ **3.1. HAZARD IDENTIFICATION**

#### 3 *3.1.1. Overview*

4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 At the cellular level, rotenone is a metabolic toxin that interferes with the ability of mitochondria to chemically store energy within a cell  $-$  i.e., convert ADP to ATP. This effect results in both an energy deficit within the cell as well as an increase in general oxidative damage to the cell. While mitochondria could be affected by rotenone in any type of cell, the impact on nerve tissue is an endpoint of major concern. Numerous studies indicate that rotenone may cause specific damage to nerve cells, inducing gross signs of neurotoxicity in mammals similar to those associated with Parkinson's disease. Whether or not rotenone can be considered a cause of Parkinson's disease remains an open question that has little impact on the current risk assessment. It is clear that rotenone is neurotoxic, and this endpoint is of concern. Most studies demonstrating that rotenone can induce effects similar to those of Parkinson's disease were conducted using routes of exposure that are not directly germane to potential human exposures (e.g., intraperitoneal or intravenous injection as well as direct instillation into the brain); however, a recent study demonstrates that these effects can occur after oral dosing. Rotenone is classified by the U.S. EPA as highly toxic after oral and inhalation exposures; yet, there appears to be no consistent pattern in its toxicity to various groups of mammals, except that females seem to be somewhat more sensitive than males. In rats, the  $LD_{50}$  is about 40 mg/kg body weight in females and 100 mg/kg body weight in males. With respect to human exposure, the estimated lethal dose is often cited between

24 25 26 27 300 and 500 mg/kg body weight; however, a relatively well-documented case report indicates a lethal dose of about 40 mg/kg body weight after the accidental poisoning of a young girl. With respect to mammals in general, very sketchy information indicates that rabbits may be somewhat less sensitive than other mammals to rotenone toxicity, whereas cats and dogs may be somewhat more sensitive than are other mammals.

28

29

30 31 32 33 34 35 The pharmacokinetics of rotenone in mammals are not well-characterized. While rotenone is often classified as a substance that is not well absorbed after oral exposure, it is able to cross the blood-brain barrier. Furthermore, its chemical properties suggest that rotenone should be well absorbed after oral exposure. The apparent slow rate of oral absorption sometimes attributed to rotenone may reflect rapid metabolism or at least a rapid breakdown in the gastrointestinal tract prior to absorption.

36

37 Of the available studies on rotenone, one study indicates that rotenone may be an

38 endocrine disruptor in mammals, impacting testosterone production. Other studies

39 assessing impacts on testosterone production are not available. There is no credible

40 information suggesting that rotenone is a mutagen or carcinogen. Similarly, rotenone

41 does not appear to have the potential to cause substantial dermal or ocular damage,

42 although prudent handling practices dictate that dermal and ocular exposures should be

43 avoided through the proper use of protective equipment.

44

2 3 4 5 6 7 8 9 10 11 12 13 complex mixtures of rotenone and other related plant material. It appears, however, that the components of primary concern are rotenone and one other structurally similar compound, deguelin. Trichloroethylene is used in the extraction process for at least some formulations and small concentrations of trichloroethylene have been found in some rotenone formulations. The quantity of trichloroethylene in rotenone formulations does not appear to be toxicologically significant, based on both its toxicity and its concentration, relative to rotenone. Similarly, all liquid formulations of rotenone contain petroleum solvents, which are themselves complex mixtures. The composition of the petroleum solvents is well characterized in only three formulations. Among these three formulations, the composition of the petroleum solvents differ substantially; nevertheless, the petroleum solvents do not appear to be present in amounts that are toxicologically substantial relative to rotenone and other related compounds. The U.S. EPA recommends the use of potassium permanganate to detoxify water treated

Because rotenone is extracted from plant roots, commercial formulations of rotenone are

14

1

15 16 17 18 with rotenone. If properly applied, potassium permanganate should not present any additional risk and should decrease risks associated with the use of rotenone as a piscicide. If improperly applied—i.e., applied in excess—the reduction in risk due to the

- 19 destruction of rotenone should outweigh risks associated with the use of potassium permanganate.
- 20
- 21

22 Finally, all formulations of rotenone contain other related rotenoids and some

23 formulations contain piperonyl butoxide, a compound that enhances the toxicity of

24 rotenone. These materials are also listed as active ingredients on the product labels for

25 rotenone formulations. Both other related rotenoids and piperonyl butoxide may

26 contribute to the toxicity of rotenone formulations. Consequently, formulation-specific

27 toxic equivalency factors ranging from 1.25 to 2.5 are developed and these factors are

28 used in all exposure assessments to calculate joint exposures to rotenone, other related

29 rotenoids, and piperonyl butoxide in units of rotenone equivalents.

#### 30 *3.1.2. Mechanism of Action*

31 The mechanism of action of rotenone at the cellular/biochemical level is relatively well

32 33 characterized. Rotenone interferes with oxidative phosphorylation, a fundamental process in living cells in which nutrients are oxidized and the energy of oxidation is

34 stored by the conversion of adenosine diphosphate (ADP) to adenosine triphosphate

35 (ATP). This process occurs in the mitochondria, discrete structures within a cell. The

- 36 first step in this process involves the oxidation of NADH (reduced nicotinamide adenine
- 37 dinucleotide) to NAD<sup>+</sup>. This reduction is catalyzed within the mitochondria by NADH

38 dehydrogenase (ubiquinone) which is also referred to as Complex I—i.e., the first step in

39 oxidative phosphorylation (Michal 1999; Uversky 2004). While rotenone exposure will

40 result in a decrease in ATP (i.e., an increase in ADP/ATP ratios), there is no indication

- 41 that the toxicity of rotenone is based on bioenergetic deficits (Sherer et al. 2003; Uversky 2004).
- 42 43

44 The effect of the inhibition of NADH dehydrogenase resembles oxygen deprivation not

45 because of a direct blockage of oxygen uptake but because the blockage of NADH 1 dehydrogenase prevents the use of oxygen in later stages of oxidative phosphorylation

2 (Entrix 2007; Finlayson et al 2000; Fontenot et al. 1994; Oberg 1964). The net result of

3 rotenone poisoning at the cellular level is similar to oxygen deprivation and leads to

4 anaerobic metabolism with the formation of lactic acid leading to acidosis. As noted by

5 Ling (2002), the effects of rotenone are similar to those of other agents that block or

- 6 uncouple oxidative phosphorylation—e.g., antimycin, cyanide, and dinitrophenol.
- 7

8 While cell death may be attributed to oxygen deprivation (Fontenot et al. 1994), the

9 inability of cells to use oxygen leads to increases in oxygen levels that in turn lead to

10 increased oxidative stress and damage to the affected cells via reactive oxygen species

11 such as superoxide (Chung et al. 2007; Crutchfield and Dluzen 2006; Lim et al. 2007;

12 13 Keeney et al. 2006; Panov et al. 2005; Uversky 2004). The central role of oxidative

14 stress to the toxicity of rotenone is also supported by studies indicating that antioxidants can reduce or prevent expressions of rotenone toxicity (Inden et al. 2007; Nehru et al.

15 2008).

#### 16 *3.1.3. Pharmacokinetics and Metabolism*

### 17

## *3.1.3.1. General Considerations*

18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 Pharmacokinetics involves the quantitative study of the absorption, distribution, and excretion of a compound. Pharmacokinetics is important to this rotenone risk assessment for three reasons. First, many of the most plausible and quantitatively most significant exposure assessments (Section 3.2) involve dermal exposure, although most of the doseresponse assessments (Section 3.3) used to interpret the consequences of dermal exposure involve oral exposure levels. Accordingly, it is necessary to understand the kinetics of both oral and dermal absorption so that dermal exposure assessments can be appropriately compared with oral dose-response assessments. Second, rotenone is a neurotoxic agent that can induce signs of toxicity similar to Parkinson's disease. As discussed further in Section 3.1.6, many of the studies used to characterize the neurotoxicity of rotenone involve parenteral administrations (i.e., subcutaneous infusion, intravenous administration, or direct installation into brain tissue). Thus, an understanding of the pharmacokinetics of rotenone is important in terms of assessing the qualitative and quantitative relevance of these studies to the hazard identification for potential human health effects. Finally, most of the plausible exposures to rotenone used for fish control (Section 3.2) will occur over a period of several hours, while most of the toxicity values available on rotenone (Section 3.3) are based on exposure periods of weeks to months. An understanding of the pharmacokinetics of rotenone can provide some insight to an interpretation of the applicability of existing toxicity values to the assessment of potential adverse effects from the use of rotenone as a piscicide. The pharmacokinetics of rotenone is not well characterized, which is somewhat unusual for a pesticide like rotenone that has been in use for a prolonged period of time. The only detailed published study on the pharmacokinetics of rotenone is the report by Fukami et al. (1969) in which male mice were administered rotenone by gavage at 0.66 mg/kg body weight  $(12 \mu g)$  of <sup>14</sup>C-rotenone in dimethyl sulfoxide). Total radioactivity was assayed in

44 the expired air, urine, feces, and tissues at periods of 4 and 24 hours after dosing. Fukami

45 et al. (1969) also report the metabolism of rotenone in rats but do not specify the dose

1 2 3 used. Signs of toxicity in rats and mice are not noted by Fukami et al. (1969). This study also examined the influence of inhibitors of cytochrome P450 mixed-function oxidases (e.g., piperonyl butoxide and SKF-525A) on the metabolism of rotenone by mice and

4 rats. In these studies, rotenone appeared to be rapidly metabolized in the liver via

5 cytochrome P450; whereas, metabolism in other organs appeared to be substantially

6 slower than in the liver (Fukami et al. 1969, Table I, p. 1218). After 24 hours,

7 approximately 20% of the radioactivity from the administered doses was recovered in the

8 urine of both rats and mice (Fukami et al. 1969, Table V, p. 1223). Although Fukami et

9 al. (1969, p. 1219) clearly indicate that the feces were assayed for radioactivity, the

10 amount of residue in the feces of mice or rats is not reported. Most of the metabolites

11 12 recovered by Fukami et al. (1969) are characterized as hydroxylated rotenoids or other water soluble metabolites.

13

14 15 16 17 18 19 The U.S. Fish and Wildlife Service submitted a pharmacokinetic study in rats to the U.S. EPA. While a full citation for this submission has not been identified, it appears that the study was submitted in 1984 and reviewed in detail by the U.S. EPA in 1985. A copy of the original study was not available for the current Forest Service risk assessment; however, the U.S. EPA kindly provided a copy of the 1985 review (Gardner 1985a). As noted in Gardener (1985a), this study involved both intravenous and gavage

20 administrations of <sup>14</sup>C-rotenone to different groups of rats at a single dose 0.01 mg/kg

21 22 body weight for the intravenous. study as well as single and multiple (14-day) doses of 0.01 and 5 mg/kg bw/day for the oral study. Unlike the published study by Fukami et al.

23 (1969), the major route of excretion reported by Gardener (1985a) is fecal, with about

24 95% of the administered dose excreted in feces. Female rats excreted rotenone somewhat

25 more slowly than males—i.e., 75% of the administered dose was excreted in the feces of

26 male and female rats at 48 and 72 hours, respectively, after dosing. No substantial

27 differences are reported among the doses or routes of exposure. While not detailed by

28 Gardener (1985a), U.S. EPA/OPP (2005a) indicates that rotenone exhibited extensive

29 enterohepatic circulation – i.e., re-absorption after transport from the liver to the

30 31 gastrointestinal tract – and that urinary excretion was greater in females than in males, a factor that may account for the differences observed in male and female rats regarding the

- 32 fecal excretion of rotenone.
- 33

34 35 36 37 The role of cytochrome P450 in the metabolism of rotenone has been clearly documented in the more recent study by Caboni et al. (2004), in which the human recombinant 3A4 and 2C19 isozymes were found to be more active than other isozymes. As discussed further in Section 3.1.15.1, the metabolites of rotenone are less toxic than rotenone itself

- 38 (i.e., Fang and Casida 1999).
- 39 *3.1.3.2. Absorption*

40 41 The rate of rotenone absorption after oral exposures is not discussed quantitatively in the available literature. Nonetheless, rotenone is often characterized as poorly absorbed from

42 the gastrointestinal tract (e.g., Entrix 2007; Ling 2003; Ott 2008; Turner 2007). This

43 supposition may be based on the substantial differences in rotenone toxicity depending on

44 the route of exposure demonstrated by Haag (1931) who observed that intravenous

45 administration of rotenone was more toxic by a factor of about 1000, relative to oral 1 2 3 exposures. On the other hand, rotenone is highly lipophilic and is able to cross the bloodbrain barrier and affect brain tissue (e.g., Uversky 2004), which suggests that rotenone should be readily absorbed. In the study by Fukami et al. (1969), only about 3.4% of the

4 administered dose was recovered in the small intestine as unmetabolized rotenone

5 (Fukami et al. 1969, Table V, 21.6% total dose x 16% rotenone). This finding is not

6 consistent with the view that rotenone is poorly absorbed. Rotenone, however, may be

7 subject to metabolism or at least reactivity within the gastrointestinal tract, as suggested

8 by observations that rotenone damages the intestinal mucosa (Section 3.1.4). The

9 inability to better characterize the gastrointestinal absorption of rotenone does not have a

10 substantial impact on the current risk assessment under the assumption that

11 gastrointestinal absorption by humans and experimental mammals will be similar.

12

13 14 15 No data are available on dermal absorption rates for rotenone, and this information gap is important to the current risk assessment because many of the exposure scenarios (Section 3.2) involve dermal exposure. Specifically, two types of dermal exposure scenarios are

16 considered: immersion and accidental spills onto the skin surface. As detailed in SERA

17 (2007a), the calculation of absorbed dose for dermal exposure scenarios involving

18 immersion or prolonged contact with chemical solutions uses Fick's first law (zero-order

19 absorption) and requires an estimate of the dermal permeability coefficient  $(K_n)$ 

20 expressed in cm/hour. For exposure scenarios like direct sprays or accidental spills,

21 which involve deposition of the compound on the surface of the skin, first-order dermal

22 23 absorption rates  $(k_a)$  expressed as a proportion of the deposited dose that is absorbed per unit time are used in the exposure assessment.

24

25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 The U.S. EPA/OPP (2007a) uses a dermal absorption value of 9% for rotenone by analogy to fluazifop-butyl (U.S. EPA/OPP 2007a, p. 12) based on structural similarities as well as similar molecular weights. While not explicitly stated in the EPA assessment, the 9% absorption value represents an estimate of percent absorbed over a 1-day period and corresponds to a dermal absorption rate coefficient  $(k_a)$  of about 0.094 day<sup>-1</sup>  $[k_a = -1]$ ln(1-*P*)/*t*, where *P* is the proportion of the absorbed dose over duration *t*] or  $0.0039$  hour<sup>-1</sup>. In the absence of experimental data, Forest Service risk assessments typically use quantitative structure-activity relationships to estimate both first-order dermal absorption rates and permeability coefficients (SERA 2007, Section 3.1.3.2). These algorithms are included in Worksheets B05  $(K_n)$  and B06  $(k_a)$  of the EXCEL workbook that accompanies this risk assessment (Attachment 1). As noted in Worksheet B06, the estimated  $k_a$  for rotenone is 0.0017 (0.0006 – 0.0051) hour<sup>-1</sup>. This estimate is reasonably consistent with the approach taken by the U.S. EPA/OPP and the upper bound of 0.0051 hour<sup>-1</sup> (used to estimate upper bounds of risk) is somewhat more conservative. The  $K_p$  for rotenone is estimated at 0.0061 (0.0031 – 0.012) cm/hour. In the absence of any other data, this estimate of the  $K_p$  is used in all exposure scenarios involving zeroorder absorption models, as discussed further in Section 3.2.

42

43 The available literature does not include data on the absorption of rotenone during

44 inhalation exposures. As noted by U.S. EPA/OPP (2005a, p. 4), inhalation exposures are

45 of particular concern to a rotenone risk assessment because they are analogous to

46 intravenous exposures in that any inhaled compound goes directly into the bloodstream, 1 bypassing initial detoxification in the liver. The U.S. EPA (2007a) uses a default

2 assumption that 100% of inhaled rotenone will be absorbed.

3 *3.1.3.3. Excretion* 

4 5 6 7 8 9 While excretion rates are not used directly in either the dose-response assessment or risk characterization, excretion half-lives are often used in Forest Service risk assessments to infer the effect of longer-term exposures on body burden based on the *plateau principle* (e.g., Goldstein et al. 1974). The concentration of the chemical in the body after a series of doses  $(X_{\text{Inf}})$  over an infinite period time can be estimated based on the body burden immediately after a single dose,  $X_0$ , by the relationship:

- 10
- 11 12

 $X_{\text{Inf}}/X_0 = 1 / (1 - e^{-ke t^*})$ 

- 13 where  $t^*$  is the interval between dosing.
- 14

15 16 17 18 19 20 21 22 23 24 As noted in Section 3.1.3.1, a pharmacokinetic study in rats indicates that about 75% of the administered dose is excreted the feces of male and female rats at 48 and 72 hours, respectively, after dosing. Using a first-order approximation, these excretion patterns correspond to elimination rates (k<sub>e</sub>) of about 0.46 day<sup>-1</sup> [ $k_e$  = -ln(1-*P*)/*t* = -ln(1-0.75)/3 days] to 0.7 day<sup>-1</sup>  $[k_e = -\ln(1-P)/t = -\ln(1-0.75)/2$  days]. Using these estimates of the k<sub>e</sub> and a 1-day interval between doses (i.e., daily dosing), an increased body burden with infinite exposure, relative to the body burden after a single dose, would be a factor of about 2-2.7, suggesting that it is relatively unlikely that rotenone will accumulate in humans over periods of prolonged exposure. In addition, the estimates of relative body burden are likely to be overestimates because they are based only on fecal excretion.

25

26 27 28 29 30 31 32 For rotenone, however, the relative body burden probably does not provide a reasonable basis for inferring the consequences of prolonged exposure. As discussed in Section 3.1.6, neurotoxicity is an endpoint of major concern in the current risk assessment, and there is ample experimental data indicating that prolonged exposures to rotenone are likely to present a greater risk of neurotoxic effects, relative to comparable short-term exposures to rotenone. This pattern is not related to the accumulation of rotenone but instead to the cumulative damage to nervous system tissue, which has a remarkably low

33 (and perhaps negligible) capacity for repair or regeneration of damaged or lost cells.

#### 34 *3.1.4. Acute Oral Toxicity*

35 36 37 38 39 40 41 42 The general signs of rotenone poisoning are described in the early literature. As would be expected based on the cellular mechanism of action, the general signs of rotenone toxicity involve respiratory distress. Initially, a compensatory increase in respiratory rate is often noted. Because oxygen consumption is blocked at the cellular level, however, the increase in respiratory rate does not offset the blockage in oxygen consumption caused by rotenone, and the proximate cause of death may be characterized as respiratory failure (Haag 1931; Oliver and Roe 1957).

43 Secondary signs of toxicity include incoordination, emesis (in mammals that are capable

44 of vomiting), and tremors (which may progress to convulsions or seizures at fatal doses).

- 1 Stomach enlargement and irritation to the gastric mucosa is also noted (Haag 1931;
- 2 Harper et al. 2007; Lapointe et al. 2004) along with degenerative/fatty changes in the
- 3 liver (Lapointe et al. 2004; Richter et al. 2007). Both the gastric irritation and liver
- 4 damage may be associated with a general increase in cellular oxidative stress.
- 5
- 6 7 8 9 10 11 12 One type of acute toxicity information involves time-specific  $LD_{50}$  or  $LC_{50}$  values (i.e., doses or concentrations of a toxicant that result in or are estimated to result in 50% mortality of the test species during a specified exposure or observation period). These values can be viewed as an index of acute lethal potency. Information is also available on the acute neurological effects of rotenone from several routes of administration (Section 3.1.6) as well as acute dermal toxicity (Section 3.1.12) and acute inhalation toxicity (Section 3.1.13) of rotenone.
- 13

14 As summarized in Appendix 1, acute toxicity values by other routes of exposure (e.g.,

- 15 intravenous, intramuscular, and subcutaneous) are available from the early toxicity
- 16 studies of Haag (1931). While intravenous studies are not generally used to
- 17 quantitatively characterize risk, it is notable that the range of lethal intravenous doses in
- 18 rabbits reported by Haag (1931)—i.e., 0.25-0.35 mg/kg body weight—is quite similar to
- 19 the intravenous  $LD_{50}$  of 0.305 mg/kg body weight in rainbow trout (Erickson and
- 20 Gingerich 1986).
- 21

22 23 24 For characterizing the acute risks associated with oral exposures to mammalian wildlife, the U.S. EPA/OPP (2006c) uses acute oral  $LD_{50}$  values of 102 mg/kg body weight in male rats and 39.5 mg/kg body weight in female rats. As noted in Section 3.1.3.1

25 (Pharmacokinetics), the lower  $LD_{50}$  value in female rats is associated with a lower

26 excretion rate of rotenone (Gardner 1985a). As summarized in Appendix 1, the U.S.

- 27 EPA/OPP (2006c) summarizes other toxicity studies of rotenone formulations that yield
- 28 somewhat lower  $LD_{50}$  values in terms of rotenone exposure—e.g., 6.5 rotenone mg/kg
- 29 body weight in female rats—and in terms of combined rotenone and other extracts—e.g.,
- 30 13 mg/kg body weight in female rats. In all studies, female rats appear to be somewhat more sensitive than male rats.
- 31 32

33 34 35 The U.S. EPA ranks the potential of acute toxic risk, as well as risks of dermal toxicity, inhalation toxicity, eye irritation, and skin irritation, into four categories with Category I presenting the greatest risk and Category IV presenting the least risk (see SERA 2007a,

- 36 Table 3-2). For oral toxicity, rotenone is classified as Category I based on the 39.5
- 37 mg/kg body weight  $LD_{50}$  in female rats.
- 38

39 40 41 42 43 Based on semi-quantitative patterns in the onset and duration of symptoms from *in vivo* studies, Haag (1931) suggests that dogs and cats may detoxify rotenone more slowly than do rodents and rabbits. Based on cell culture assays, Harper et al. (2007) suggests that larger mammals may be less sensitive than smaller mammals to rotenone, at least at the cellular level.

44

45 The approximate lethal dose of rotenone in humans is generally estimated to be between

46 300 and 500 mg/kg body weight (Lehman 1949; Lehman 1952; NRC 1986). De Wilde et

- 1 al. (1986) provide a relatively well-documented case report of fatal accidental poisoning
- 2 of a 3-year-old girl in which the dose is estimated at 10 mL of an older liquid
- 3 formulation, Galicide, that had been used on animals as an insecticide. Galicide contains
- 4 6% rotenone. Assuming a bulk density of 1 g/mL as an approximation, 10 mL of a 6%
- 5 rotenone solution corresponds to 600 mg of rotenone. The body weight of the child is
- 6 reported by De Wilde et al. (1986) as 15 kg. Thus, Wilde et al. (1986) calculate a lethal
- 7 dose of 40 mg rotenone/kg body weight. This dose is virtually identical to the oral  $LD_{50}$
- 8 of 39.5 mg/kg body weight of rotenone in female rats (U.S. EPA/OPP 2006c).
- 9

10 The correspondence between the rotenone oral  $LD_{50}$  for female rats and the lethal dose in

11 12 a young girl as well as the correspondence in intravenous  $LD_{50}$  values for mammals and fish may be coincidental. Nonetheless, the overall patterns in the acute lethal potency of

13 rotenone do not suggest substantial species differences. This is discussed further in

14 Section 3.3 (dose-response for human health) and Section 4.3.2.1 (dose-response for

15 mammals in the ecological risk assessment).

#### 16 *3.1.5. Subchronic or Chronic Systemic Toxic Effects*

17 18 19 20 21 22 Systemic toxicity encompasses effects that a chemical has once the chemical is absorbed. Certain types of effects, however, are of particular concern to this risk assessment. Such special effects are considered in following subsections and include effects on the nervous system (Section 3.1.6), effects on the immune system (Section 3.1.7), developmental or reproductive effects (Section 3.1.8), and carcinogenicity or mutagenicity (Section 3.1.9). This section discusses the remaining studies on systemic toxic effects.

23

24 25 26 27 28 29 30 31 32 33 34 35 36 37 U.S. EPA/OPP (2006c, 2007a) summarizes a number of subchronic and chronic mammalian toxicity studies submitted by registrants in support of the registration and reregistration of rotenone. Other subchronic and chronic toxicity studies from the open literature are summarized in Appendix 1 to this Forest Service risk assessment. In terms of assessing the impact of exposure on potential human health effects, the most significant study is the chronic toxicity/oncogenicity study on which the U.S. EPA bases the chronic RfD (Section 3.3.2). In this study, rats were exposed to rotenone at dietary concentrations of 0, 7.5, 37.5, and 75 ppm for 2 years. The daily doses were estimated by the EPA at 0, 0.375, 1.88, and 3.75 mg/kg bw/day. The lowest dose, 0.375 mg/kg bw/day is classified as a NOAEL. Based on decreased body weight accompanied by decreased food consumption, the U.S. EPA classifies the dose of 1.88 mg/kg bw/day as the lowest observed adverse effect level (LOAEL) (U.S. EPA/OPP 2006c, Table 4.1b, p. 10). This study appears to be identical to the cancer bioassay summarized by Marking (1988).

38

39 At much higher dietary concentrations—i.e., 600 and 1200 ppm – Abdo et al. (1988)

- 40 report decreased body weight gain in mice but not in rats. Decreased body weight is
- 41 noted also in chronic studies with rotenone formulations and cubé resin (Brooks and
- 42 Price 1961; Haag 1931; Hansen et al. 1965). As discussed further in Section 3.1.14.1
- 43 (Inerts), cubé resin is a non-end use form of rotenone extract which serves as the basis for
- 44 preparing commercial formulations of rotenone.

### 1 *3.1.6. Effects on Nervous System*

2 3 4 5 6 7 8 9 10 11 12 14 15 16 17 18 19 20 21 22 There is a substantial body of literature concerning the use of rotenone to develop animal models for Parkinson's disease, and this literature is the subject of numerous published reviews (Drechsel and Patel 2008; Gomez et al. 2007; Greenamyre et al. 2003; Hirsch et al. 2003; Hoglinger et al. 2006; Jenner 2001; Orr et al. 2002; Perier et al. 2003; Trojanowski 2003; Uversky 2004). Interest in the ability of rotenone to cause Parkinson's disease is focused on two issues: the prevention of Parkinson's disease by limiting exposures to agents that may cause the disease and an understanding of the pathogenicity of Parkinson's disease with the goal of developing effective treatments for this condition. While both of these issues are important, the first issue is of primary concern to the current risk assessment. The following discussion of Parkinson's disease is based chiefly on the recent review by Drechsel and Patel (2008). Parkinson's disease is a progressive degenerative neurological disorder characterized by resting tremor, rigidity, the inability to maintain posture, and generally slow movement. There are two general types of Parkinson's disease: familial and sporadic. Familial Parkinson's disease may occur early in life, and, as the name implies, has a clear genetic component—i.e., it runs in families. Sporadic Parkinson's disease tends to occur most frequently in the elderly with a prevalence of 1-2% in individuals who are 50 years old and about 5% in individuals who are 85 years old. The pathogenesis of Parkinson's disease involves the loss (progressive degeneration) of dopamine-secreting nerved cells in the middle section of the brain (substantia nigra). Dopamine is an important chemical

13

23 in normal nervous system function (i.e., dopamine is a neurotransmitter), and the loss of

24 dopamine in the brain is associated with overt signs of Parkinson's disease. The

25 behavioral signs of Parkinson's disease are observed when about 60-70% of dopamine-

26 secreting nerve cells are lost. Changes in the appearance of damaged nerve cells include

27 the development of protein masses in the cytoplasm referred to as Lewy bodies, a

- 28 29 characteristic feature of diseased nerve cells in Parkinson's disease (Le Couteur et al. 2002).
- 30

31 32 33 34 The cause or causes of Parkinson's disease are not well-understood. As noted above, the development of Parkinson's disease appears to involve both genetic predisposition (i.e., familial Parkinson's disease) and as well as environmental factors, including exposures to agricultural chemicals. Environmental factors may include relatively common agents

35 such as cigarette smoking and the consumption of coffee (e.g., McCulloch et al. 2008) as

36 well as general exposure to pesticides in populations of farmers (e.g., Brown et al. 2006).

37 In terms of exposure to pesticides, the most consistent relationship noted in epidemiology

38 studies is the positive correlation in the increased risk of the development of Parkinson's

39 40 disease with the duration of pesticide exposure (Drechsel and Patel 2008). Nonetheless, no epidemiology studies specifically linking rotenone exposures to Parkinson's disease

41 were encountered in the literature. Because pesticide exposures in farmers as well as

42 other groups of individuals tend to involve exposures to many different pesticides as well

43 as various other risk factors, the lack of an epidemiology study specifically linking

44 rotenone to the development of Parkinson's disease should not be overly interpreted. In

45 other words, no epidemiology studies are available indicating that populations exposed to 1 rotenone are at the same level of risk of Parkinson's disease as populations not exposed

- 2 to rotenone.
- 3

4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 Table 5 summarizes the experimental studies concerning the ability of rotenone to induce signs of toxicity consistent with the signs and symptoms of Parkinson's disease. This table summarizes the species tested, route of exposure, dose, duration of exposure, and a general indication of the endpoints observed: biochemical changes such as the inhibition of NADH oxidation or decreases in brain dopamine concentrations, morphological damage to brain tissue characteristic of Parkinson's disease, and gross signs of toxicity characteristic of Parkinson's disease. An early study by Ferrante et al. (1997) indicates damage to brain tissue; however, the specific nature of the damage was not characteristic of Parkinson's disease. Subsequently, Betarbet et al. (2000) noted specific damage to the midbrain of rats that appeared to be characteristic of Parkinson's disease. As noted in Table 5, both of these studies involved intravenous administration. While the study by Ferrante et al. (1997) involved higher doses of rotenone, the study by Betarbet et al. (2000) involved a longer period of exposure. While some additional studies indicate that single doses of rotenone caused midbrain damage (e.g., Crutchfield and Dluzen 2006), most of the studies reporting effects consistent with Parkinson's disease involve multiple doses, and note an association between the duration of exposure and the development of signs of toxicity consistent with Parkinson's disease (e.g., Antkiewicz-Michaluk et al. 2003; Bashkatova et al. 2004). The strong duration-response relationship is consistent with the general association

24 25 between the duration of pesticide exposure and the development Parkinson's disease in human populations. This consistency, however, may be trivial: most neurotoxic

26 chemicals display a clear association between nerve damage and the duration of

- 27 exposure, and this pattern is associated with the very slow rate of recovery in damaged
- 28 nerve tissue.
- 29

30 31 32 33 All of the early studies and most of the subsequent studies on rotenone and Parkinson's disease involve routes of exposure that are not directly relevant to a human health risk i.e., subcutaneous infusion, intravenous administration, or direct instillation into the brain. This detail was noted by Borzelleca (2001) in an early review of the Betarbet et al.

- 34 (2000) study and is also noted by the U.S. EPA/OPP (2005a).
- 35

36 37 The recent study by Inden et al. (2007), however, reports Parkinson like effects in mice after oral administration of rotenone by gavage. As summarized in Appendix 1, Inden et

38 39 al. (2007) treated mice with gavage doses of 0, 0.25, 1.0, 2.5, 5.0, 10 or 30 mg/kg

40 rotenone for 28 days. At doses of 10 and 30 mg/kg bw/day, effects included degeneration of dopaminergic neurons as well as decreased endurance in a roto-rod test

41 (a standard assay for motor function). Effects on dopamine neurons were sporadic at 10

42 mg/kg body weight but were seen in nearly all mice at 30 mg/kg body weight.

43 Furthermore, Inden et al. (2007) discovered an accumulation of protein (synuclein)

44 within viable neurons which may be consistent with Lewy body formation.

45

1 2 3 While the study by Inden et al. (2007) is clearly the most directly relevant publication to this risk assessment with respect to the experimental induction of signs of toxicity consistent with Parkinson's disease, it is also important to recognize that Inden et al.

4 (2007) do not demonstrate that rotenone causes Parkinson's disease. Specifically, the

- 5 6 Inden et al. (2007) publication states the following:
- 7 8 9 10 11 12 *These results suggest that rotenone-treated mice may be useful for understanding the mechanism of DA*[dopamine] *neurodegeneration in PD* [Parkinson's disease] *and may be a model of the interaction of genetic and environmental factors involved in the pathogenesis of PD* (Inden et al., 2007, p. 1503).
- 13

14 15 16 17 18 19 20 21 Similarly, several of the researchers involved in the study of agents used in studying Parkinson's disease express reservations in the use of rotenone as an animal model for Parkinson's disease because of the broader spectrum of neurological effects induced by rotenone relative to the neurological effects seen in Parkinson's disease (Lapointe et al. 2004; Ravenstijn et al. 2008; Richter et al. 2007). Conversely, other researchers suggest that the available studies on rotenone provide a convincing or at least plausible basis for concluding that *"real life"* exposures to rotenone are likely to be associated with the development of Parkinson's disease (e.g., Alam and Schmidt 2002, p. 323).

22

23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 Whether or not exposures to rotenone are likely to cause Parkinson's disease in humans cannot be unequivocally determined at this time. That rotenone can cause neurological damage is, nonetheless, evident, and neurotoxicity is an endpoint of concern in the current risk assessment. The study by Inden et al. (2007) impacts the current risk assessment in terms of the acute RfD. As discussed in U.S. EPA/OPP (2005a), the EPA did not require specific acute or developmental neurotoxicity studies on rotenone; however, it did recommend (but did not require) a subchronic inhalation neurotoxicity study. The rationale for this approach is discussed in U.S. EPA/OPP (2005a, p. 18) and is justified based on the lack of clinical signs of neurotoxicity in standard subchronic and chronic studies. The recommendation for an inhalation study is based on the likelihood that rotenone will be more rapidly absorbed after inhalation exposure, relative to oral exposure (see Section 3.1.3.2). The U.S. EPA (2005a; 2007a) derived an acute RfD based on a NOAEL of 15 mg/kg bw/day from a reproduction study. The Inden et al. (2007) study, however, suggests that adverse neurological effects, whether or not they are directly related to Parkinson's disease, may occur at oral doses as low as 10 mg/kg bw/day (LOAEL) with an apparent NOAEL of 5 mg/kg bw/day. This finding is considered further in Section 3.1.3 (Acute RfD).

#### 40 *3.1.7. Effects on Immune System*

41 Various tests have been developed to assess the effects of chemical exposures on

- 42 different types of immune responses, including assays of antibody-antigen reactions,
- 43 changes in the activity of specific types of lymphoid cells, and assessments of the
- 44 susceptibility of exposed animals to resist infection from pathogens or proliferation of
- 45 tumor cells (SERA 2007a). Except for skin sensitization studies (Section 3.1.11.2),
- 1 specific studies concerning the effects of pesticides on immune function are not required
- 2 for pesticide registration. In the U.S. EPA human health risk assessment of rotenone
- 3 (U.S. EPA/OPP 2005a, 2006e, 2007a), potential effects on immune function are not
- 4 addressed, except to note that rotenone does not appear to be skin sensitizer.
- 5
- 6 There is little information in the published literature on the potential of rotenone to cause
- 7 effects on the immune system. *In vitro* assays conducted with cultured mouse spleen
- 8 cells demonstrated a 65% inhibition of antibody formation (in response to sheet
- 9 erythrocytes) with no loss of cell viability at a rotenone concentration of  $10^{-7}$  M—i.e.,
- 10 0.03944 mg/L— when the rotenone was applied at the initiation of cell culturing (Sabet
- 11 12 and Hsia 1970). In a subsequent study (Sabet and Fridman 1972), rotenone inhibited *in vitro* antibody plaque formation in response to sheep erythrocytes in mouse spleen cells
- 13 at  $10^{-3}$  M (394 mg/L) [85% inhibition],  $10^{-4}$  M (39.4 mg/L) [50% inhibition], and  $10^{-5}$  M
- 14 (3.94 mg/L) [12-15% inhibition] with rapid loss of cell viability. The reasons why the
- 15 initial study by Sabet and Hsia (1970), reported only as an abstract, report a greater
- 16 inhibition than the full publication by Sabet and Fridman (1972) are not apparent.
- 
- 17
- 18 19 No studies or reports have been encountered in the literature on rotenone suggesting that rotenone may have an effect on pathogen resistance with *in vivo* exposures.

#### 20 *3.1.8. Effects on Endocrine System*

- 21 Assessment of the direct effects of chemicals on endocrine function are most often based
- 22 on mechanistic studies on estrogen, androgen, or thyroid hormone systems (i.e.,
- 23 assessments on hormone availability, hormone receptor binding, or post-receptor
- 24 processing). In addition, changes in structure of major endocrine glands—i.e., the
- 25 26 adrenal, hypothalamus, pancreas, parathyroid, pituitary, thyroid, ovary, and testis—may also be indicative of effects on the endocrine system.
- 27
- 28 Disruption of the endocrine system during development may give rise to effects on the
- 29 reproductive system, which may be expressed only after maturation. Consequently,
- 30 multi-generation exposures are recommended for the toxicological assessment of
- 31 suspected endocrine disruptors (SERA 2007a). A multi-generation reproduction study on
- 32 33 rotenone is discussed in Section 3.1.9.2, and the effects of rotenone on gonadal tissue are discussed in Section 3.1.9.3.
- 34
- 35 As discussed in Section 3.1.5, several studies report weight loss in experimental
- 36 mammals after exposure to rotenone (Brooks and Price 1961; Haag 1931; Hansen et al.
- 37 1965; Marking 1988). Moreover, body weight loss is the endpoint on which the chronic
- 38 RfD is based (U.S. EPA/OPP 2007a). While changes (increases or decreases) in body
- 39 weight might be associated with effects on endocrine function, body weight loss is a very
- 40 common observation in toxicity studies and could be due to a variety of other factors
- 41 secondary to general adverse effects. In addition, the loss of body weight is consistent
- 42 with the biochemical mechanism of action, the inhibition of mitochondrial oxidative
- 43 phosphorylation (Section 3.1.2). In the absence of any indication of effects on endocrine
- 44 tissue, there is no basis for asserting that decreases in body weight are associated with
- 45 changes in endocrine function.

1

2 Alam and Schmidt (2004b) report that intraperitoneal doses of 2 mg/kg bw/day to rats

3 over a period of 30-60 days caused a decrease in plasma testosterone. The effect, which

4 is also seen in Parkinson's disease, was attributed to diminished bioenergetics—i.e., a

5 decrease in ATP in adrenal and testicular tissue—as well as general oxidative damage to

6 adrenal and testicular tissue. The effect, however, did not appear to involve changes in

7 thyroid or pituitary hormones. Nonetheless, an alteration in testosterone levels would

- 8 clearly be regarded as a disruption in the endocrine system.
- 9

16

10 The U.S. EPA has yet to adopt standardized screen tests for endocrine disruptors. The

11 12 Agency did conclude, however, that: *In the available toxicity studies on rotenone, there was no estrogen, androgen, and/or thyroid mediated toxicity shown* (U.S. EPA/OPP

13 2005a, p. 28). The Agency, however, did not address or cite the study by Alam and

14 Schmidt (2004b).

#### 15 *3.1.9. Reproductive and Teratogenic Effects*

# *3.1.9.1. Developmental (Teratology) Studies*

17 18 Developmental studies are used to assess whether a compound has the potential to cause birth defects as well as other effects during prenatal development or immediately after

19 birth. These studies typically entail gavage administration to pregnant rats, mice, or

20 rabbits on specific days of gestation. Teratology assays as well as studies on

21

reproductive function (Section 3.1.9.2) are generally required for the registration of

22 pesticides. Very specific protocols for developmental studies are established by U.S.

23 EPA/OPPTS and are available at [http://www.epa.gov/opptsfrs/publications/](http://www.epa.gov/opptsfrs/publications/%20OPPTS_Harmonized)  24 OPPTS Harmonized.

25

26 27 28 29 As summarized by U.S. EPA/OPP (2005a, 2007a), two teratology studies were submitted to the EPA in support of the registration of rotenone. One study was conducted in rats (referenced by the Agency as MRID 0144294) and the other study was conducted in mice (referenced by the Agency as MRID 00141707 for the main study and MRID 00145049

30 for the range-finding study). Both studies were classified by the U.S. EPA/OPP (2005a,

31 Table 4.1b, p.7) as *acceptable/guideline*, indicating that the studies followed the above

32 referenced EPA protocols and were conducted in an acceptable manner. In addition to

33 the summaries of these studies provided in U.S. EPA/OPP (2005a, 2007a), the Agency

34 kindly provided a detailed summary of these and other toxicity studies on rotenone

35 (Gardener 1985b) for the preparation of the current Forest Service risk assessment.

36

37 38 39 40 41 The teratology study in rats involved dosing at 0, 0.75, 1.5, 3, and 6 mg/kg bw/day from Days 6-19 of gestation. Maternal effects—i.e., salivation and abnormal behavior—were noted in all dose groups. A 23% decrease in body weight gain as well as an increase in unossified sternabrae, relative to controls was noted at 6 mg/kg bw/day, and this dose was classified as a LOAEL. The rat NOAEL was identified by EPA as 3 mg/kg bw/day.

42

43 The teratology study in mice involved doses of 0, 3, 9, 15, 24 mg/kg/day on Days 6-17 of

44 gestation. No adverse effects were noted in dams or offspring at 15 mg/kg bw/day. The

45 developmental LOAEL was 24 mg/kg bw/day based on increased resorptions (3.8 versus

1 2 3 0.5 in controls) that were seen in the range-finding study. As discussed further in Section 3.3.3 (Acute RfD), the U.S. EPA/OPP (2007a) used the 15 mg/kg bw/day NOAEL as the basis for the acute RfD.

4

5 As summarized in Appendix 1, Spencer and Sing (1982) conducted a teratology study in

- 6 rats using dietary rather than gavage exposure. The dietary concentrations ranged from
- 7 10 to 1000 ppm, corresponding to doses (based on measured food consumption and body
- 8 weight) of 0.74-40 mg/kg bw/day from Days 6-15 of gestation. A decrease in fetal
- 9 survival rate was noted at all but the lowest dose—i.e., the NOAEL was 0.77 mg/kg
- 10 bw/day. This NOAEL is virtually identical to the NOAEL of 0.5-0.6 mg/kg bw/day from
- 11 a reproduction study discussed in the following section.
- 12

# *3.1.9.2. Reproduction Studies*

13 14 15 16 17 18 19 20 21 22 Reproduction studies involve exposing one or more generations of the test animal to the compound. The general experimental method involves dosing the parental (P or F0) generation (i.e., the male and female animals used at the start of the study) to the test substance prior to mating, during mating, after mating, and through weaning of the offspring (F1). In a 2-generation reproduction study, this procedure is repeated with male and female offspring from the F1 generation to produce another set of offspring (F2). During these types of studies, standard observations for gross signs of toxicity are made. Additional observations often include the length of the estrous cycle, assays on sperm and other reproductive tissue, and number, viability, and growth of offspring. As is the case with teratology studies, the U.S. EPA has very specific protocols for conducting multi-23 generation developmental studies ([http://www.epa.gov/opptsfrs/publications/](http://www.epa.gov/opptsfrs/publications/%20OPPTS_Harmonized)  24 OPPTS Harmonized).

25

26 27 28 29 U.S. EPA/OPP (2005c, 2007a) summarizes one acceptable/guideline reproduction study for rotenone in rats (referenced MRID 00141408). Although the EPA documentation does not identify a full citation to the study, this study appears to be identical to the reproduction study summarized by Marking (1988).

30

31 32 33 34 35 36 37 38 39 As with the teratology studies discussed in the previous subsection, a full copy of the one-generation reproduction study was not available for the current Forest Service risk assessment; however, a much more detailed summary of this study (Gardener 1985b) is available. The developmental study involved dietary exposures to 0, 7.5, 37.5, and 75 ppm rotenone in the diet. Based on measured body weight and food consumption, the dietary exposures corresponded to 0, 0.5-0.7 mg/kg bw/day (7.5 ppm), 2.4-3.7 mg/kg bw/day (37.5 ppm), and 4.8-8.1 mg/kg bw/day (75 ppm). The ranges in the daily doses reflect modest differences in food consumption and body weight between the sexes and generations.

40

41 The reproductive LOAEL was identified as 4.8-6.2 mg/kg bw/day (75 ppm, F0) based on

- 42 decreases in live pups/litter in the F0 generation. This effect was also seen in the F1
- 43 generation. The corresponding reproductive NOAEL was identified as 2.4-3 mg/kg
- 44 bw/day (37.5 ppm, F0). While 2.4-3 mg/kg bw/day is classified as a reproductive

1 NOAEL, a decrease in pup body weight was seen at this dose, and the NOAEL for

2 offspring was established as 0.5-0.6 mg/kg bw/day.

3

4 Haag (1931) conducted a single generation reproduction study in guinea pigs. At a

5 dietary concentration of 150 ppm, all young were either born dead or died within 5 days

- 6 of birth. In a chick embryo screening assay, Roa and Chauhan (1971) noted a complete
- 7 arrest of embryo development at 1 mg/L but no effect at 0.1 mg/L.

#### 8 *3.1.9.3. Target Organ Toxicity*

9 As noted in Section 3.1.8 (Endocrine System), damage to gonadal tissue (ovaries or

10 testes) can suggest an effect on endocrine function, and damage to these organs could be

11 related to the adverse reproductive effects of rotenone, as discussed in the previous two

12 subsections. While rotenone has been shown to decrease plasma testosterone levels

13 (Alam and Schmidt 2004b), *in vivo* studies do show specific damage to gonadal tissue.

14 In an *in vitro* mouse ovarian follicle culture system (Wycherley et al. 2005), rotenone

15 arrested follicle growth at concentrations of 0.1, 0.5, and 1 µmol/L (i.e., 39, 197, and 394

16  $\mu$ g/L).

#### 17 *3.1.10. Carcinogenicity and Mutagenicity*

18 19 Mutagenicity assays are required by the U.S. EPA for the registration of pesticides. As summarized by U.S. EPA/OPP (2005a) and detailed further by Gardner (1985a), rotenone

20 will arrest cell division; however, chromosomal damage has not been noted, and a full

21 battery of mutagenicity assays submitted to the U.S. EPA did not provide an indication of

22 mutagenic activity. Consistent with the studies submitted to the EPA, several

23 mutagenicity screening assays in the published literature note arrested cell development

24 (Barham and Brinkley 1976a,b; Meisner and Sorensen 1966) but no indication of

25 mutagenicity (Amer and Aboul-ela 1985; Moriya et al. 1983; Waters et al. 1982). More

26 recently, Johnson and Parry (2008) demonstrated that rotenone can induce aneuploidy (an

27 abnormal number of chromosomes) through a disruption of the mitotic spindle. In

28 29 addition, chromosome breaks and abnormal chromosome numbers were observed in cultured human lymphocytes (de Lima et al. 2005).

30

31 In terms of a quantitative significance to the human health risk assessment,

32 carcinogenicity is an issue only if the *in vivo* data are adequate to support the derivation

- 33 of a cancer potency factor. As reviewed by both U.S. EPA/OPP (2005a, 2007) and WHO
- 34 (1990, 1992), chronic oral studies in rats and mice have failed to provide an indication
- 35 that rotenone is carcinogenic. Thus, the U.S. EPA classifies the carcinogenic potential of
- 36 rotenone in the lowest risk category: Group E (evidence of non-carcinogenicity for
- 37

humans).

38

39 The only contrary report is provided by Gosalvez and Merchan (1973) in a brief *Letter to* 

40 *the Editor* in Cancer Research. These investigators report an increase in mammary

- 41 tumors in female rats after intraperitoneal injections of rotenone at doses of 1.7 mg/kg
- 42 body weight for 42 days. The tumors are characterized as: *adenomas with accentuated*
- 43 *interstitial fibrosis and showed localized areas with adenocarcinomatous transformation*
- 44 (Gosalvez and Merchan 1973). The Gosalvez and Merchan (1973) report is not
- 1 addressed in the EPA or WHO reviews, although WHO (1980) does cite the Gosalvez
- 2 (1983) review suggesting that rotenone could be carcinogenic in vitamin-deficient
- 3 animals.
- 4
- 5 While the Gosalvez and Merchan (1973) publication is acknowledged, the presence of
- 6 negative mutagenicity studies, negative carcinogenicity studies by a more relevant route
- 7 of exposure, the lack of any larger confirming studies over the 35 years since the
- 8 publication of Gosalvez and Merchan (1973), as well as the judgments expressed by both
- 9 the U.S. EPA and the World Health Organization, indicate that carcinogenicity is not an
- 10 endpoint of concern for rotenone.

#### 11 *3.1.11. Irritation and Sensitization (Effects on the Skin and Eyes)*

#### 12 *3.1.11.1. Skin Irritation*

13 14 15 16 17 18 19 20 The rotenone literature does not contain published studies or reports on skin irritation. The U.S. EPA evaluated skin irritation using relatively standard studies in which a pesticide is kept in contract with a shaved area of skin for 24 hours and dermal irritation is evaluated for a period of at least 72 hours. Rotenone evidenced a very low level of dermal irritation, and the EPA classifies the dermal irritation potential of rotenone as Category IV, the lowest hazard grouping (U.S. EPA/OPP 2005a; U.S. EPA/OPP 2006e). Relatively standard precautionary language on avoiding skin contact is included on all rotenone product labels and MSDSs.

#### 21 *3.1.11.2. Skin Sensitization*

22 23 24 25 26 27 As with skin irritation, there are no published studies on the potential of rotenone to induce skin sensitization. U.S. EPA uses a standard assay for skin sensitization, just as it does for skin irritation. Rotenone is classified as having no indication of dermal sensitization (U.S. EPA/OPP 2005a; U.S. EPA/OPP 2006e). The EPA does not, however, use the Category I through IV classification system used for skin irritation studies to classify the degree of skin sensitization to rotenone.

#### 28 *3.1.11.3. Ocular Effects*

29 30 31 32 Rotenone appears to have a low potential for eye irritation. On the basis of standard eye irritation studies in rabbits in which mild conjunctival irritation (reversible in 24 hours) was noted after direct instillation of rotenone, U.S. EPA/OPP (2005a, 2006e) classifies rotenone as Category IV, the lowest hazard grouping.

33

34 35 All liquid formulations of rotenone contain petroleum solvents, as discussed in Section 2 of this risk assessment, and it is plausible that the petroleum solvents would be more of

- 36 an ocular irritant than rotenone itself. Accordingly, all product labels for rotenone
- 37 formulations contain standard precautionary language on avoiding direct eye contact with
- 38 the formulations.

## 1 *3.1.12. Systemic Toxic Effects from Dermal Exposure*

2 The potential for dermal toxicity is most often characterized by an  $LD_{50}$  value, and the

3 EPA requires dermal  $LD_{50}$  studies for pesticide registration. The dermal toxicity studies

4 cited in U.S. EPA/OPP (2005a, 2007a) include one which resulted in an acute dermal

5  $LD_{50}$  of  $>5000$  mg/kg body weight in rabbits, which the EPA uses to classify the dermal

6 toxicity of rotenone as Category IV, the least toxic classification.

7

8 The review by Gardener (1985b) does not summarize the dermal study which resulted in

9 10 the  $LD_{50}$  of  $>5000$  mg/kg body weight used by the EPA, but summarizes a dermal toxicity study involving a mixture of rotenone, pyrethrins, and an aromatic petroleum

11 solvent in which the dermal  $LD_{50}$  in rabbits is 2000 mg/kg body weight. Hayes (1982, p.

12 83) cites an early dermal  $LD_{50}$  of 100 mg/kg body weight.

13

14 Discrepancies in  $LD_{50}$  values, particularly with values from older literature, are common.

15 The reasons for the discrepancies in the available data on rotenone cannot be identified.

16 Using the U.S. EPA/OPP (2005a) dermal absorption rate of 9%, a dermal  $LD_{50}$  of  $>5000$ 

17 mg/kg body weight would result in an equivalent oral dose of >450 mg/kg body weight.

18 The failure to observe substantial mortality after dermal exposure to an equivalent oral

19 dose of 450 mg/kg body weight in rabbits is reasonably consistent with the early oral

20 toxicity data reported by Haag (1931) in which rabbits survived single oral doses of up to

21 1250 mg/kg body weight.

#### 22 *3.1.13. Inhalation Exposure*

23 24 As discussed in Section 3.1.3.2, rotenone is likely to be more toxic by inhalation than by oral exposure because inhalation exposures bypass initial metabolism and detoxification

25 by the liver. Studies submitted to the U.S. EPA/OPP (2007a) in support of the

26 registration of rotenone report 4-hour  $LC_{50}$  values of 0.0235 mg/L in male rats and

27  $0.0193 \text{ mg/L}$  in female rats. As with the acute oral studies, female rats appear to be

28 somewhat more sensitive than male rats to inhalation exposure to rotenone. Based on

29 30 these  $LC_{50}$  values, the U.S. EPA classifies the inhalation toxicity of rotenone as Category I, the most hazardous ranking.

31

32 The EPA expresses concern for inhalation exposures in workers applying rotenone as a

33 piscicide, and, as noted in Section 2, the Agency now requires the use of a full-face

34 respirator in workers involved in ground applications of rotenone (U.S. EPA/OPP 2007a,

- 35 2007d). Thus, while inhalation exposures to rotenone are a concern to the current Forest
- 36 Service risk assessment, this hazard should be mitigated by the use of protective
- 37 equipment. The impact of protective equipment is considered further in Section 3.2.2.1
- 38 (Workers, General Exposures).

#### 39 *3.1.14. Inerts and Adjuvants*

#### 40 *3.1.14.1. Inerts*

41 The U.S. EPA is responsible for regulating inerts and adjuvants in pesticide formulations.

- 42 As implemented, these regulations affect only pesticide labeling and testing requirements.
- 43 The term *inert* was used to designate compounds that do not have a direct toxic effect on

the target species. While the term *inert* is codified in FIFRA, some inerts can be toxic, and the U.S. EPA now uses the term *Other Ingredients* rather than *inerts*  ([http://www.epa.gov/opprd001/inerts/\)](http://www.epa.gov/opprd001/inerts/). For brevity, the following discussion uses the 1 2 term *inert*, recognizing that *inerts* may be biologically active and potentially hazardous. 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 Several liquid formulations of rotenone list potentially hazardous compounds on the material safety data sheets (MSDS's) for the formulations and these compounds are summarized in Table 3. The MSDS's for the powdered formulations do not list any potentially hazardous inerts. As discussed in Section 2.2, the solid formulations of rotenone are essentially ground plant roots. These solid formulations contain other rotenoids, which are considered further in Section 3.1.15.2 (Impurities). All of the liquid formulations of rotenone contain petroleum based products characterized as *petroleum distillates*, *xylene range aromatics*, or *aromatic petroleum products*. All of these solvents are complex and variable mixtures of aromatic and aliphatic compounds (e.g., ATSDR 1999). The MSDS's for the liquid formulations provide varying levels of detail in specifying the nature of the solvents used in the formulations. The MSDS's for Synpren-Fish Toxicant and Prenfish Toxicant identify many of the specific compounds in the petroleum products as well as the concentrations of the components in the solvent. Other formulations simply characterize the petroleum product as a *variable mixture*. The differences in the reporting details in the MSDS's do not necessarily indicate that the petroleum products used in the different formulations do not contain the inerts identified in the other formulations. For example, and as discussed further below, 1,2,4 trimethylbenzene which is identified as an inert in both Prenfish Toxicant (at 32%) and Synpren-Fish Toxicant (at 1.7%). This compound is not identified as an inert in CTF Legumine. Fisher (2007), however, reports that 1,2,4-trimethylbenzene was detected in CTF Legumine at an average concentration of 30.7 mg/L (about 0.003%) with a range of 26-35 mg/L and naphthalene was detected at a concentration of 255.1 mg/L (0.02551%) with a range of 229-311 mg/L (Fisher 2007, Table 2, p. 10). While somewhat peripheral to the discussion of risk, it is noteworthy that the MSDS for CTF Legumine is not required to specify the concentration of 1,2,4-trimethylbenzene, because this compound is present at a very low concentration.

34

35 36 37 38 39 40 41 The assessment of whether or not the inerts are a concern is based both on considerations of relative potency—i.e., the potency of the inert relative to rotenone—and the amount of the inert present in the formulation relative to the amount of rotenone. Relative potency is defined quantitatively as the ratio of equitoxic doses (Finney 1971). Adopting the nomenclature of Finney (1971), potency (*ρ*) is defined as the reciprocal of the RfD. In other words, the lower the RfD, the higher the potency. The relative potency of an inert with respect to rotenone is then defined as:

42 43

44

 $\rho = 1/RFD_{\text{Inert}}/1/RFD_{\text{Rotenone}} = RfD_{\text{Rotenone}}/RFD_{\text{Inert}}$ 

45 A summary of the toxicities of the inerts relative to rotenone is presented in Table 6.

46 While most of the exposure scenarios considered in this risk assessment involve very

- 1 brief periods of time, most of the calculations of relative toxicity are based on the chronic
- 2 rather than the acute RfD because acute RfD values are not typically derived for
- 3 compounds other than pesticides.
- 4

5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 The only exception to the use of the chronic RfD is N-methylpyrrolidone. No RfD for this agent has been derived by the U.S. EPA; furthermore no comparable risk values (e.g., MRL's from ATSDR or ADI's from WHO) were found. N-methylpyrrolidone is identified as a compound of concern on MSDS's and has been cited as a concern by CalEPA (1999) and CalDHS (2006) based on developmental and reproductive toxicity data. Rather than excluding N-methylpyrrolidone from the quantitative comparison, a surrogate acute RfD of 1.25 mg/kg bw/day is derived based on the NOAEL of 125 mg/kg bw/day from the teratology study in mice by Saillenfait et al. (2001) and an uncertainty factor of 100. The toxicity relative to rotenone is then calculated using the acute RfD of 0.015 mg/kg bw/day from U.S. EPA/OPP (2007a) which is also based on a reproductive NOAEL and an uncertainty factor of 100. As indicated in Table 6, the toxicity of the inerts in liquid formulations of rotenone is considerably lower than the toxicity of rotenone itself—i.e., ranging from factors of 0.00044 to 0.02—indicating that the inerts are less toxic than rotenone by factors of 50 to more than 2000. The most toxic inerts, relative to rotenone, are naphthalene (relative potency of 0.02), N-methylpyrrolidone (relative potency of 0.012), and 1,2,4 trimethylbenzene (0.008). While the toxicity of 1,2,4-trimethylbenzene is very low relative to rotenone, 1,2,4-trimethylbenzene is considered quantitatively in this discussion because it comprises 32% of the xylene range aromatics (90% of the formulation) in Synpren-Fish Toxicant—i.e., the formulation consists of 1,2,4-trimethylbenzene at a proportion of about 0.288 [0.9 x 0.32].

29 30 In considering the amount of a compound in a formulation, the potency-weighted amount of a compound ( $\rho Amt$ ) is taken as the proportion of the compound in the mixture ( $\pi$ ) divided by the RfD:

31 32  $\rho Amt = \pi / RfD$ .

33 34 35 36 37 Again, this is a standard method in the assessment of mixtures (e.g., Finney 1971; Mumtaz et al. 1994). The relative hazard (*RH*) of the inert with respect to rotenone is defined as the as potency-weighted amount for rotenone (*ρAmt***Rot)** divided by the potency-weighted amount for the inert (*ρAmt***Inrt**):

# $R$ *H* =  $\rho A$ *mt*<sub>Rot</sub> /  $\rho A$ *mt*<sub>Inrt</sub>.

39 40 41 42 43 44 The interpretation of relative hazard (*RH*) is straight forward. As *RH* increases, concern for the inert increases, and an *RH* of 1 indicates that the inert contributes as much toxicity to the mixture as rotenone. If more than one inert is considered, the relative hazards can be added. Thus, the total relative hazard  $(RH_{Tot})$  for a group of *n* inerts is calculated as:

45

38

46

 $R H_{Tot} = R H_1 + R H_2 + \ldots + R H_n$ 

1 The application of this approach to rotenone formulations is modestly complicated by the

- 2 occurrence of other *associated resins* in rotenone formulations as well as the addition of piperonyl butoxide in some formulations.
- 3

4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 As noted in Table 2, *associated resins* are listed as an active ingredient on all product labels, and the percent of other associated resins ranges from 2.5 to 10% in the rotenone formulations. As discussed in Section 3.1.15.2 (Impurities), most of the constituents of the associated resins do not appear to be biologically active. A notable exception, however, is deguelin, which appears to be about half as toxic as rotenone (Cabizza et al. 2004) and is present in cubé resin at a concentration of about 22%, about half the concentration of rotenone (Fang and Casida 1999b). Other agents in cubé resin are less toxic than deguelin by at least a factor of 2 (Fang and Casida 1999b, Table 3 p. 2135). For a consideration of relative hazard, the amount of rotenone equivalents in a formulation is calculated as the proportion of rotenone plus the proportion of *associated resins* multiplied by 0.25. For example, Prenfish Toxicant contains 5% rotenone and 10% other resins (Table 2). For calculations of relative potency, the proportion of rotenone equivalents in Prenfish Toxicant is  $0.075$  (i.e.,  $0.05 + (0.10 \times 0.25)$ ). Piperonyl butoxide must be handled somewhat differently. As discussed in Section 3.1.14.2 (Adjuvants), piperonyl butoxide is a synergist for rotenone in that piperonyl butoxide inhibits the metabolism and hence the detoxification of rotenone. Piperonyl butoxide will enhance the toxicity of rotenone, and this detail should be considered in the assessment of formulations that contain piperonyl butoxide. While it is difficult to quantify the enhancement, all formulations containing piperonyl butoxide contain only half as much rotenone as formulations that do not contain piperonyl butoxide. For the assessment of relative hazard, the proportion of piperonyl butoxide in the formulation is treated as an equivalent amount of the rotenone. Thus, all formulations that contain 2.5% rotenone with 2.5% piperonyl butoxide are treated as if they contained 5% rotenone. As detailed in Section 4.1.3.1 (Hazard Identification for Fish) in the discussion of the study by Marking and Bills (1976), this appears to be a reasonable assumption. While the algorithms for implementing the consideration of relative hazard are not

33 difficult, they are somewhat cumbersome. Consequently, the calculations are included

34 in three custom worksheets (naphthalene, N-methylpyrrolidone, and 1,2,4-

35 trimethylbenzene) which follow Worksheet A01 in the workbook that accompanies this

36 risk assessment (Attachment 1). A summary of the analysis is given below:

37



1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 While this analysis could be extended to other inerts, the exercise would be trivial, because of the lower toxicity of the other inerts with respect to rotenone (Table 6) and the small amounts of the other known inerts in these formulations (Table 3). This analysis suggests that the inerts in the three rotenone liquid formulations listed above are not present in toxicologically significant amounts, relative to rotenone. In other words, for the three formulations on which the analysis can be conducted, the total hazard contribution of the inerts of greatest concern are below the potential hazard posed by rotenone by factors ranging from about 30 to greater than 50. The significance of the petroleum solvents in other liquid formulations of rotenone—i.e., Chem Fish Synergized, Chem Fish Regular, Nusyn-Noxfish Fish Toxicant, and Noxfish Fish Toxicant—cannot be directly assessed because the compounds in the petroleum solvents are not clearly identified. In a review of rotenone formulations, Ott (2008) indicates that Nusyn-Noxfish will yield 145 ppb total trimethylbenzenes to achieve a rotenone concentration of 20 ppb—i.e., the concentration of total trimethylbenzenes in the formulation is a factor of about 7 higher than that of rotenone, which is similar to the concentration of 1,2,4-trimethylbenzene, relative to rotenone, in Synpren-Fish Toxicant— i.e., a factor of about 9. The potential impact of inerts posed by the application of rotenone liquid formulations was also reviewed by Fisher (2007), Ott (2008), and Entrix (2007). None of these reviews suggests that the inerts in liquid formulations are likely to pose significant risks, relative to the risks posed by rotenone itself. While the U.S. EPA RED (U.S. EPA/OPP 2007a) does not assess the potential toxicity of the inerts in rotenone formulations, the risk assessment conducted by the Environmental Fate and Effects Division (U.S. EPA/OPP 2006c) does address inerts and concludes that: *… based on toxicity data collected on both technical grade rotenone (>95% active ingredient) and formulated end-product, the technical grade active ingredient is generally more toxic than formulated end-product [corrected for active ingredient] by at least a factor of two. These data suggest that for the formulated products tested and the toxicity endpoints measured, the inerts do not contribute substantially to the toxicity of the active ingredient.* (U.S. EPA/OPP 2006c, p. 11) While the current risk assessment concurs with the other assessments, there are some differences between the current analysis and the analyses offered in these other reviews. For example, the review by Entrix (2007) uses the IRIS RfD for rotenone of 0.004 mg/kg/day (U.S. EPA/ORD 1988) rather than the more conservative RfD of 0.0004 mg/kg/day derived by the Office of Pesticide Programs (U.S. EPA/OPP 2007a). Similarly, the Entrix (2007) review uses an RfD of 0.5 mg/kg/day for 1,2,4 trimethylbenzene cited to an EPA provisional toxicity value. The analysis presented above uses a 10-fold more conservative risk value of 0.05 mg/kg bw/day from a Superfund assessment prepared by the U.S. EPA (U.S. EPA/Region 10 2002).

1 2 3 4 5 6 These differences in the analyses illustrate some of the problems associated with the assessment of inerts. The information on many inerts is incomplete, and a number of different toxicity values can be used in constructing comparisons between the toxicity of active and inert ingredients. The current risk assessment has evaluated the inerts following the same general principles applied in all Forest Service risk assessments – i.e., unless a compelling basis is apparent for doing otherwise, the most conservative risk

- 7 8 values are used. Notwithstanding these differences among the analyses, there is no basis for asserting that inerts are a substantial concern relative to the toxicity of rotenone and
- 9 related rotenoids.
- 10

11 12 13 14 15 16 At least some rotenone formulations contain low concentrations of trichloroethylene because trichloroethylene may be used to extract rotenone and related rotenoids from plant roots. Thus, while not classified as an inert, trichloroethylene could also contribute to the toxicity of rotenone formulations. As discussed in Section 3.1.15.3, however, the contribution of trichloroethylene to the toxicity of rotenone formulations appears to be very low and does not impact the above analysis of the inerts.

*3.1.14.2. Adjuvants* 

18 19 As noted in Section 3.1.3. (Pharmacokinetics) and discussed further in Section 3.1.16 (Toxicological Interactions), piperonyl butoxide is a well-known inhibitor of mixed

20 function oxidases, a group of enzymes that metabolize and hence detoxify rotenone

21 (Section 3.1.15). Piperonyl butoxide may be considered an adjuvant in rotenone

22 formulations—i.e., it enhances the toxicity of rotenone—rather than an inert. This

23 appears to be the reason that piperonyl butoxide is listed as one of the active ingredients

24 on product labels of formulations that contain piperonyl butoxide (Table 2).

25

17

26 27 At equivalent levels of rotenone and related rotenoids, exposures involving formulations that contain piperonyl butoxide are likely to be both more effective than other

28 formulations and are also likely to pose a greater risk to both humans and nontarget

29 species. It is difficult, however, to quantify the magnitude of this increased risk directly,

30 particularly for humans, because the available toxicity studies on which the dose-

31 response assessment can be based (Section 3.3) involve exposures only to rotenone.

32 Toxicity studies involving co-exposure to rotenone and piperonyl butoxide in mammals

33 34 that are comparable to the studies used in the dose-response assessment for mammals (Section 3.3) are not available.

35

36 37 38 39 40 41 42 43 44 In the assessment of the toxic contribution of inerts to rotenone formulations (Section 3.1.14.1), the assumption is made that the toxic contribution of piperonyl butoxide to rotenone formulations is equivalent to that of rotenone. In other words, a formulation that contains 2.5% rotenone with 2.5% piperonyl butoxide is treated as if it contained 5% rotenone. As illustrated in Figure 5 and discussed in Section 4.1.3.1.3, acute toxicity bioassays in fish by Marking and Bills (1976) support the assumption that piperonyl butoxide may be treated as an equivalent amount of rotenone in assessing the impact of piperonyl butoxide in rotenone formulations. As detailed in Section 3.1.17 (Impact of Impurities and Adjuvants), this assumption is incorporated into the current Forest Service

45 risk assessment.

### 1 *3.1.15. Impurities, Metabolites, and Contaminants*

2 *3.1.15.1. Metabolites* 

3 4 5 6 7 As discussed in SERA (2007, Sections 3.1.3.1), two types of metabolites may be considered in a risk assessment, *in vivo* metabolites and environmental metabolites. *In vivo* metabolites refer to compounds that may form within an animal after a chemical agent is absorbed. Environmental metabolites refer to compounds that may form in the environment as the result of biological and chemical processes.

8

9 While the metabolites of rotenone have not been studied as extensively as rotenone itself,

10 metabolism is clearly a detoxification mechanism for rotenone (Fang and Casida 1998,

11 1999a,b). Rotenone is metabolized to more polar compounds by cytochrome P450

12 enzyme systems, a group of enzymes found in humans and most other animals. These

13 more polar compounds are more readily excreted than rotenone. Fang and Casida

14 (1999b) established that two specific isozymes of P450 (3A4 and 2C19) are the most

15 active in the metabolism and detoxification of rotenone. As discussed in Section

16 3.1.14.2, the inclusion of piperonyl butoxide, a well-known inhibitor of P450 enzymes, is

17 included in some formulations of rotenone to specifically block the metabolism and

18 detoxification of rotenone by cytochrome P450.

19

24

20 In addition to the available experimental data, the environmental fate data on rotenone

21 (Table 1) as well as many anecdotal reports and field studies (Appendix 7) clearly

22 indicate that rotenone is rapidly degraded in the environment and that the degradation

23 products are less biologically active than rotenone itself.

## *3.1.15.2. Impurities*

25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 As summarized in Section 2.2. of this risk assessment and detailed further in several reviews on rotenone (e.g., Orr et al. 2002; Ott 2008), rotenone itself is not commercially synthesized. Rotenone is obtained by processing the roots of plants such as *Derris* and *Lonchocarpus* species. Consequently, the materials from which rotenone formulations are made consist of complex mixtures of rotenone and other plant materials commonly referred to on the product labels as *other associated resins* or *other associated extracts*. The relative proportions of rotenone and related products in a commercial formulation will vary with the plant material from which the rotenone is obtained as well as the procedures used in processing the plant material. This variability is illustrated in Table 7, which lists *the non-end use* formulations of rotenone. The term *non-end use* designates formulations that are used as the basis for preparing the commercially available formulations but are not themselves applied directly in rotenone applications. As indicated in Table 7, these non-end use formulations may contain from 7.4 to 44.2% rotenone, and the ratios of rotenone to other associated materials range from 0.66 to 1.1.

40 Fang and Casida (1999b) assayed the potency of rotenone and 28 other compounds found

41 in a cubé resin sample—i.e., a non-end use formulation—obtained from Peruvian

42 *Lonchocarpus utilis* and *L. urucu*. The bioassays used include NADH:ubiquinone

43 oxidoreductase (i.e., mitochondria Complex I as discussed in Section 3.1.2), the

44 inhibition of phorbol ester-induced ornithine decarboxylase (a screening assay for cancer 1 inhibition), as well as cancer cell growth inhibition assays with two different cell types,

2 mouse liver cancer cells and human epithelial breast cancer cells. These bioassays

3 generally indicate that rotenone and deguelin (Figure 1) are substantially more toxic than

4 the other compounds (Fang and Casida 1999b, Table 3, p. 2135). In all four assays,

5 rotenone was found to be substantially more potent than any of the other compounds.

6

7 For the current risk assessment, the relative potencies from the NADH:ubiquinone

8 oxidoreductase assay are most relevant because this endpoint is most directly related to

9 the mechanism of action of rotenone (Section 3.1.2). In the NADH:ubiquinone

10 oxidoreductase assays, the  $IC_{50}$  values for rotenone and deguelin were 4.4 and 6.9 nM,

11 respectively, where nM indicates the concentration in nanomoles (moles x  $10^{-9}$ ). These

12 two compounds were also present in cubé resin at the highest concentrations—i.e., 44%

13 for rotenone and 22% for deguelin. The next three most potent compounds were a

14 15 12a-methoxy substituted rotenone ( $IC_{50}$ =16 nM), an 11-hydroxyl substituted deguelin

 $(IC_{50}=18 \text{ nM})$ , and a 12a, *β*-methoxyl substituted deguelin  $(IC_{50}=21 \text{ nM})$ . Taking the

16 17 standard definition of relative potency (Section 3.1.14.1), these compounds are less toxic than rotenone by factors of about 4-5.

18

19 The other compounds studied by Fang and Casida (199b) have  $IC_{50}$  values that range

20 21 22 from 115 to >10,000 nM—i.e., they are less potent than rotenone by factors ranging from about 26 to greater than 2270. Fang and Casida (199b) do not specify the proportions of most of the rotenone and deguelin derivatives; they do, however, indicate that most of the

23 compounds (and all of the compounds that are within a factor of 4-5 of rotenone's

24 25 potency) were present at <0.5% each. Thus, in terms of mass-weighted relative potency, only rotenone and deguelin are present in toxicologically substantial amounts.

26

27 The toxicological significance of deguelin is also underscored by the Caboni et al. (2004)

28 29 study in which rotenone and deguelin were assayed for the ability to induce Parkinson's disease-like symptoms in rats by subcutaneous injection. As indicated in Table 5,

30 rotenone induced symptoms in rats at a dose of 3 mg/kg bw/day over a dosing period of

31 up to 28 days. Deguelin had no effect at 3 mg/kg bw/day but did induce Parkinson's

32 disease-like symptoms at a dose of 6 mg/kg bw/day for 16 days that were comparable to

33 the symptoms observed with rotenone at 14 days (Caboni et al. 2004, Table 1, p. 1543).

34 These *in vivo* results are consistent with the *in vitro* assay by Fang and Casida (1999b)

35 indicating that deguelin is about half as potent as rotenone.

36

37 38 The toxicity of the compounds in rotenone formulations other than rotenone itself is of practical concern to the current risk assessment. Most risk assessments involving

39 rotenone formulations (e.g., U.S. EPA/OPP 2007a) quantitatively consider only

40 exposures to rotenone and do not quantitatively incorporate exposures to other related

41 resin materials that may cause effects identical to those of rotenone. In addition and as

42 summarized in Table 2, end-use formulations of rotenone contain other associated resins

43 that vary from 2.5 to 11.1% of the formulation. If the other associated resins are

44 45 toxicologically active, a case could be made that formulations with higher concentrations of other resin compounds should be regarded as more hazardous than formulations that

46 contain lesser amounts of associated resin compounds. As detailed further in Section

- 1 3.1.17, the impact of associated resins in rotenone formulations is considered
- 2 quantitatively in the current Forest Service risk assessment.
- 3 *3.1.15.3. Contaminants*

4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 In at least some formulations of rotenone, trichloroethylene is used as a solvent in processing roots from *Derris* and *Lonchocarpus* species to obtain cubé resins which constitute the non-end use formulations of rotenone—i.e., those listed in Table 7 (e.g. Cabizza et al. 2004). Thus, trichloroethylene, when present in rotenone formulations, is considered as a contaminant or impurity rather than an inert or adjuvant because trichloroethylene is not intentionally added to rotenone end-use formulations but is present in these formulations as a consequence of the manufacturing process. The concentrations of trichloroethylene in rotenone end-use formulations are very low. Fisher (2007) reports that trichloroethylene was found in samples of CFT Legumine at concentrations of 7.3 (0-29.1) mg/L—i.e. about 0.00073% (0% - 0.0029%)—and that the estimated concentration in a lake after the application of CFT Legumine is  $0.0073 \mu g/L$ (about 7.3 parts per trillion). Finlayson et al. (2000) indicates that initial water concentrations of trichloroethylene could reach 1.4 ppb  $(1.4 \mu g/L)$  in water after an application of rotenone at a concentration of 2000 ppb—i.e., a factor of 10 greater than

19 the maximum allowable application rate. With specific reference to Nusyn-Noxfish, Ott

20 (2008) indicates that concentrations of trichloroethylene in water could reach 4 ppt (parts

- 21 per trillion) at an application rate of 20 ppb (parts per billion) rotenone.
- 22

23 24 25 As reviewed by ATSDR (1997), trichloroethylene is a potential concern because it is both a toxic agent, primarily affecting the liver and nervous system, and because trichloroethylene is classified as a potential human carcinogen. The classification of

26 trichloroethylene as a probable human carcinogen is based on an assessment from IARC

27 (1997) which notes that there is limited evidence for the carcinogenicity of

28 trichloroethylene in humans but sufficient evidence in mammals. Neither the U.S. EPA

29 30 (U.S. EPA/ORD 1992a) nor any other government organization has derived a cancer potency factor for trichloroethylene.

31

32 U.S. EPA/ORD (1992a) also declined to derive an RfD for trichloroethylene because of

33 limitations in the available toxicological data. For similar reasons, ATSDR (1997)

- 34 declined to derive a chronic MRL (minimum risk level)—a chronic toxicity value
- 35 comparable to a chronic RfD. ATSDR (1997), however, derived an acute MRL of 0.2
- 36 mg/kg/day based on a developmental toxicity study in mice. Analogous to the approach
- 37 taken with N-methylpyrrolidone (Section 3.1.14.1), the potential toxicological
- 38 significance of trichloroethylene with respect to rotenone can be assessed using the acute
- 39 RfD for rotenone of 0.015 mg/kg bw/day from U.S. EPA/OPP (2007a), which is also
- 40 based on a reproductive toxicity study. Based on these toxicity values, trichloroethylene
- 41 42 is less toxic than rotenone by a factor of about 13 [0.2 mg/kg bw/day divided by 0.015 mg/kg bw/day].
- 43

44 Using the upper range of the proportion of trichloroethylene reported in CFT

45 Legumine—i.e., 0.0000291 from Fisher (2007)—the mass-weighted relative potency of

- 1 trichloroethylene relative to rotenone is 0.000035. As with the calculations of the mass-
- 2 weighted relative potency of the inerts, the details of this calculation are given in a
- 3 custom worksheet following Worksheet A01 in Attachment 1. In other words, the
- 4 contribution of trichloroethylene to the toxicity of CFT Legumine is a factor of over
- 5 28,000 below that of rotenone. While concentrations of trichloroethylene are likely be
- 6 different in other formulations, the very small contribution of trichloroethylene to the
- 7 toxicity of CFT Legumine suggests that trichloroethylene contamination in rotenone
- 8 formulations is not toxicologically significant.

#### 9 *3.1.16. Toxicological Interactions*

#### 10 *3.1.16.1. In Vivo Interactions*

11 12 13 14 15 16 Toxicological interactions for rotenone are likely to be based on the oxidation of rotenone to less toxic compounds. The oxidation of rotenone may occur biologically, through metabolism or chemically through the intentional addition of potassium permanganate to water treated with rotenone. The biologically-based interactions are discussed in this subsection, and the detoxification of rotenone with potassium permanganate is discussed in the following subsection.

17

18 19 20 21 22 23 As discussed in Section 3.1.3.1, the primary metabolic pathways for rotenone involve detoxification by cytochrome P450 enzyme systems (Fukami et al. 1969). Piperonyl butoxide is a classic inhibitor of cytochrome P450 enzymes, which is the basis for the use of piperonyl butoxide in rotenone formulations (3.1.14.2. Adjuvants). Piperonyl butoxide and other compounds that are also metabolized by cytochrome P450 enzymes or compounds that bind tightly to cytochrome P450 enzymes may compete with rotenone,

- 24 25 and this competition will enhance the toxicity of rotenone by inhibiting the detoxification of rotenone.
- 26

27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 The quantitative significance of interactions with other compounds metabolized by cytochrome P450 depends on many factors including the binding affinity of the different compounds to cytochrome P450. In addition, many compounds that are metabolized by cytochrome P450 will also induce cytochrome P450 (e.g., Lewis et al. 1998). In other words, exposure to a compound that serves as a substrate for cytochrome P450 will often result in a series of processes that lead to increased amounts of cytochrome P450 in the organism. Thus, while concurrent exposures to rotenone and other substances that are metabolized by cytochrome P450 may enhance the toxicity of rotenone, sequential exposures may have the opposite effect. If cytochrome P450 is induced in an organism by a compound prior to exposure to rotenone, the higher levels of cytochrome P450 could result in the more rapid detoxification of rotenone. A final complication involves the specific isozymes of cytochrome P450. While cytochrome P450 is generally viewed as broad spectrum mixed-function oxidase, there are many varieties (isozymes) of P450, and the different isozymes have differing levels of affinity to various chemicals. As noted in Section 3.1.15.2 (Metabolites), two specific isozymes of P450 are most active in the metabolism of rotenone (Fang and Casida 1999b). Concurrent or sequential exposures to other agents that are metabolized most efficiently by isozymes different from those involved in the metabolism of rotenone might not result in a toxicologically significant interaction.

- 1
- 2 Other potential *in vivo* interactions between rotenone and other compounds are associated
- 3 with rotenone's mechanism of action—i.e., the inhibition of mitochondrial complex I
- 4 (Section 3.1.2). Many other chemicals inhibit mitochondrial complex I and thus could
- 5 exacerbate the effects of concurrent exposure to rotenone. In terms of potential health
- 6 effects in humans, ethanol is a complex I inhibitor, and co-exposure to rotenone and
- 7 ethanol has been shown to influence the pattern of ethanol excretion in rats (Li et al.
- 8 2004). While differences in response may be noted with exposures to rotenone and other
- 9 complex I inhibitors relative to rotenone alone, compounds with the same or similar
- 10 modes of action will generally display additive toxicity as opposed to synergistic or
- 11 12 antagonistic interactions (e.g., Finney 1972; Mumtaz et al. 1994). While additional experimental data on interactions between rotenone and other rotenoids or complex I
- 13 inhibitors were not encountered in the literature, the joint action of rotenone deguelin and
- 14 antimycin (another complex I inhibitor used as a piscicide) does appear to be additive in
- 15 aquatic organisms (Schnick 1974).
- 16
- 17 Finally, as discussed in Section 3.1.2 (Mechanism of Action), many of the toxic effects of
- 18 rotenone can be attributed to oxidative stress at the cellular level. Co-exposures to
- 19 antioxidants (agents that inhibit oxidative stress) have been shown to antagonize the
- 20 effects of rotenone (Inden et al. 2007; Nehru et al. 2008).
- 21

## *3.1.16.2. Detoxification with Potassium Permanganate*

22 23 24 25 26 In addition to metabolic oxidation/detoxification, rotenone can be chemically oxidized, and hence detoxified, by a number of oxidizing agents, such as potassium permanganate  $(KMnO<sub>4</sub>)$  and chlorine  $(Cl<sub>2</sub>)$ . The U.S. EPA (2007a, p. 32) is now requiring the use of potassium permanganate detoxification. Consequently, potassium permanganate is the only chemical detoxification agent considered in the current risk assessment.

27

28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 The general approach in the use of potassium permanganate involves applying rotenone to a stream or lake, waiting for a specified period of time (typically a matter of hours) to allow rotenone to act on the target species, and then applying a sufficient amount of potassium permanganate to react with and detoxify the rotenone without resulting in a substantial residual concentration of permanganate anion (i.e., the oxidizer) in water. The kinetics of the reaction of potassium permanganate  $(KMnO<sub>4</sub>)$  and rotenone in natural water are complex. In distilled water, a 1:1 ratio of  $KMnO<sub>4</sub>$  to rotenone is adequate for detoxification of rotenone (Finlayson et al. 2000). This result is to be expected in that the molecular weight of potassium permanganate (MW: 158 g/mole) is less than half that rotenone (MW: 394.4 g/mole). Thus a mass ratio of 1:1 would correspond to a molar ratio of about 2.5:1::KMnO<sub>4</sub>:rotenone. Potassium permanganate, however, is a general oxidizing agent and will interact with and be consumed by other organics in natural water (e.g., tannins). Thus,  $KMnO<sub>4</sub>$ :rotenone ratios of 2:1 to 4:1 are recommended in field applications (Finlayson et al. 2000; U.S. EPA/OPP 2007a). At the maximum target application rate of 200 ppb rotenone, potassium permanganate treatments at KMnO4:rotenone mass ratios of 2:1 to 4:1 are equivalent to 400-800 ppb.

1 Workers are likely to be at the greatest potential hazard associated with the use of

2 potassium permanganate. Because potassium permanganate is a strong oxidizing agent,

3 it is irritating to the skin and respiratory tract and can cause severe eye damage on direct

4 contact (ATSDR 2000). MSDS's for potassium permanganate (e.g., Fisher Scientific

5 2003) recommend the use of protective eye wear, gloves, and respirators.

6

7 8 9 10 11 12 13 14 15 16 17 18 19 20 If excess potassium permanganate is added to water, reducing agents such as sodium thiosulfate can be used to accelerate the neutralization of potassium permanganate in natural water (Engstrom-Heg 1972). As summarized by ATSDR (2000), excessive oral exposures to potassium permanganate can cause irritation to the gastrointestinal tract; furthermore, latent symptoms similar to Parkinson's disease were reported in a single case study. This incident, however, involved a dose (expressed as manganese equivalents) of 1.8 mg/kg/day over a 4-week period (ATSDR 2000, p. 119). The daily dose would be equal to a dose (expressed as equivalents of potassium permanganate) of about 5.2 mg/kg bw/day [1.8 mg manganese/kg/day x 158 g/mole divided by 54.9 g/mole]. Assuming a 70 kg body weight and a water consumption of 2 liters per day, the equivalent water concentration of potassium permanganate would be 182 mg/L [5.2 mg/kg bw/day x 70 kg  $/ 2$  L] or 182,000 ppb ( $\mu$ g/L). This is a factor of about 230 to 455 times the concentration of potassium permanganate that would be added to detoxify rotenone [182,000 ppb/(400 to 800 ppb) = 455 to 227.5].

21

22 23 24 25 26 Longer-term exposures to potassium permanganate will not occur because potassium permanganate will be consumed by rotenone and other organics, and there should be no substantial residual concentration of the permanganate ion  $-$  i.e., MnO<sub>4</sub>. Nonetheless, the application of potassium permanganate will increase the concentrations of both potassium and manganese in water.

27

28 29 30 31 32 33 The application of potassium permanganate at concentrations ranging from 400 to 800 ppb could result in an increase in the concentrations of potassium (atomic weight of 39) by about 100 to 200 ppb (400 to 800 ppb x 39/158 = 98.7 to 197.4 ppb). This increase in potassium concentrations in water by 100 to 200 ppb is insubstantial relative to normal background concentrations of potassium in water of about 12,000 to 55,000 ppb (Molloy 2002).

34

35 36 37 38 39 40 41 42 43 The application of potassium permanganate at concentrations of 400 to 800 ppb also would increase the concentration of manganese (atomic weight of 54.9) by about 140 to 280 ppb (400 to 800 ppb x 54.9/158 = 138.99 to 277.97 ppb). As detailed by ATSDR (2000, p. 359), concentrations of manganese in surface water are highly variable, ranging from <0.3 ppb to 3230 ppb with average concentrations reportedly ranging from about 24 ppb to 59 ppb. Thus, unlike the case with potassium, the application of potassium permanganate to detoxify rotenone could result in a substantial increase in the concentration of manganese in surface water. The potential risks associated with this increase in the concentration of manganese in water is considered further in the following

44 subsection.

## 1 *3.1.16.3. Manganese Concentrations in Water*

2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 As summarized in ATSDR (2000), a large and complex literature is available on the toxicity of manganese and it is beyond the scope of the current risk Forest Service assessment on rotenone to independently reevaluate this literature. Nonetheless, a preliminary assessment can be based on the ATSDR (2000) review, the current chronic RfD for manganese (U.S. EPA/ORD 1995), a recent drinking water criteria developed by WHO (2004) and a consideration of manganese as an essential element (Institute of Medicine 2005). While the Reregistration Eligibility Document (RED) prepared by the U.S. EPA's Office of Pesticide Programs (U.S. EPA/OPP 2007a) indicates that potassium permanganate detoxification is required, neither the RED nor supporting risk assessment documents (U.S. EPA/OPP 2005a, 2006b,d,e, 2007a,d) discuss the potential hazards associated with increased concentrations of manganese in water. Similarly, the U.S. EPA's Office of Drinking Water (U.S. EPA/ODW 2003) has also determined that manganese does not need to be regulated as a priority contaminant under the Safe Drinking Water Act. One rationale given by U.S. EPA/ODW (2003) for not regulating manganese as a priority contaminant is that manganese is an essential element. U.S. EPA/ODW (2003) cites recommendations from the Institute of Medicine indicating that adequate intakes for manganese are 2.3 mg/day for men and 1.8 mg/day for women. The adequate intake values for men and women are identical to the adequate intakes of manganese given by the Institute of Medicine (2005). The Institute of Medicine (2005) also recommends

- 24 25 26 somewhat higher adequate intakes for pregnant females (2 mg/day) and lactating females (2.6 mg/day). Much lower adequate intakes are recommended for infants (0.003 to 0.6 mg/day) and children (1.2 to 1.5 mg/day).
- 27

28 Notwithstanding the fact that manganese is an essential trace element, excessive

29 exposures to manganese are a concern because manganese, like rotenone, can induce

30 neurological effects that are similar to Parkinson's disease. These neurologic effects

31 have been termed *manganism* or *manganese-induced Parkinsonism*. While the

32 neurotoxicity of manganism is well-documented in humans after inhalation exposures, it

33 is less clear that oral exposures to manganese will induced signs of neurotoxicity

34 (ATSDR 2000, p. 49 and p. 114). As noted above, however, ATSDR (2000, p. 119) does

35 summarize an incident in which the ingestion of potassium permanganate at doses

36 equivalent to 1.8 mg manganese/kg bw/day or about 128 mg/day was associated with the

- 37 development of neurotoxicity similar to Parkinson's disease.
- 38

39 Because of limitations in the available data on the toxicity of manganese after oral

40 exposures, ATSDR (2000) declined to derive an oral minimal risk level (i.e., analogous

41 to an oral RfD) for manganese. U.S. EPA/ORD (1995), however, has derived a chronic

42 RfD for manganese of 0.14 mg/kg bw/day. Again assuming a 70 kg body weight, this

43 RfD is equivalent to a daily dose of 9.8 mg/day [0.14 mg/kg bw/day x 70 kg]. Assuming

44 a water consumption of 2 liters per day, the equivalent water concentration of manganese

45 would be 4.9 mg/L [9.8/2 L] or 4900 ppb  $(\mu g/L)$ . This concentration is above the

1 2 3 4 5 estimated increases in manganese associated with the use of potassium permanganate – i.e., 140 to 280 ppb – by factors of 17.5 to 35 [4,900 ppb divided by 140 to 280 ppb]. The above analysis, however, does not consider other sources of exposure to manganese. As noted in ATSDR (2000, p. 4), the normal daily intake of manganese is in the range of

6 7 1 to 10 mg/day. Taking the upper bound and using a body weight of 70 kg, the estimated daily dose of manganese is about 0.14 mg/kg bw/day [10 mg/day divided by 70 kg].

- 8 Thus, the upper bound of human exposures to manganese is equal to the RfD.
- 9 Nonetheless, the occurrence of 280 ppb manganese in water  $-$  i.e., the upper bound that
- 10 would be associated with the use of potassium permanganate to detoxify rotenone –
- 11 would lead to an additional exposure of 0.008 mg/kg bw/day [0.280 mg/L x 2 L/day
- 12 divided by 70 kg]. This additional exposure is a factor of 17.5 below the normal daily
- 13 exposure [0.14 mg/kg bw/day divided by 0.008 mg/kg bw/day]. In terms of a hazard
- 14 quotient, the upper range of normal exposures to manganese would be associated with an
- 15 HQ of 1.0 [0.14 mg/kg bw/day divided by 0.14 mg/kg bw/day]. The addition of
- 16 manganese from potassium permanganate would lead to an HQ of 1.06 [0.14 mg/kg
- 17 bw/day  $+ 0.008$  mg/kg bw/day divided by 0.14 mg/kg bw/day].
- 18

19 WHO (2004) has derived a drinking water criteria for manganese of 0.4 mg/L. This

20 criteria is based on considerations of both the toxicity of manganese as well as other

21 sources of exposure to manganese. Taking the upper range of the average concentrations

22 of manganese in water – i.e., 59 ppb from ATSDR  $(2000)$  – the use of potassium

- 23 permanganate to detoxify rotenone would result in an increase in manganese
- 24 25 concentrations from 59 ppb to no higher than 339 ppb  $[280 \text{ pb} + 59 \text{ pb}]$  or 0.339 mg/L. This value approaches but does not exceed the WHO (2004) criteria of 0.4 mg/L. As
- noted above, however, manganese has been detected in water at concentrations of up to
- 26 27 3,230 ppb.
- 28

29 30 31 From the above preliminary analyses, it is apparent that hazards associated with the use of potassium permanganate to detoxify rotenone will generally not lead to increases in exposures to manganese that would exceed a level of concern. In areas with atypically

32 high ambient concentrations of manganese in water, the use of potassium permanganate

- 33 could result in an increase in exposures that would exceed the WHO (2004) guidelines.
- 34 In areas with extremely high ambient concentrations of manganese in water  $-$  i.e.,  $>$ 3000
- 35 ppb – the use of potassium permanganate could exacerbate an already unacceptable
- 36 exposure to manganese. While not explicitly addressed by the U.S. EPA, the impact of
- 37 the use of potassium permanganate to detoxify rotenone entails a risk-benefit

38 determination with the benefit being the detoxification of rotenone. Given the potential

39 human health risks that are associated with the use rotenone as a piscicide (Section 3.4),

40 detoxification of rotenone with potassium permanganate appears to be a generally

41 prudent practice, consistent with the requirement in U.S. EPA/OPP (2007a).

#### 42 *3.1.17. Impact of Impurities and Adjuvants*

- 43 As indicated in Table 2, rotenone formulations list active ingredients as not only rotenone
- 44 itself but also as other associated resins (OAR). In addition, formulations that contain
- 45 piperonyl butoxide also list piperonyl butoxide as an active ingredient. Nonetheless, the

1 application rates for rotenone are based only on the amount of rotenone in each

2 formulation. Similarly, the U.S. EPA/OPP (2007a) risk assessment of rotenone is based

- 3 on exposures to and the toxicity of rotenone and does not quantitatively consider the
- 4 impact of other associated resins or piperonyl butoxide. In many respects, the decision
- 5 by the U.S. EPA to base their risk assessment on rotenone alone is sensible. Rotenone is
- 6 clearly the agent of greatest concern and the data supporting the risk assessment of
- 7 rotenone is far more complete than the data supporting the risk assessment of other agents
- 8 in rotenone formulations.
- 9

10 11 12 13 14 The current Forest Service risk assessment, however, will differ from the U.S. EPA risk assessment in that the contribution of other associated resins and piperonyl butoxide will be quantitatively considered. This approach is taken because the Forest Service has determined that the data on other associated resins and piperonyl butoxide is sufficient to support the quantitative assessment of these agents and that these agents should be

- 15 considered under the requirements imposed on the Forest Service by NEPA.
- 16

17 18 19 20 21 The rationale for considering only associated resins and piperonyl butoxide rather than all agents contained in rotenone formulations is related to the apparent contribution of these agents to risk. In general, the use of pesticide formulations will involve exposures to other agents including inerts, adjuvants, metabolites, impurities, and contaminants. Metabolites are not a concern in the current Forest Service risk assessment on rotenone

- 22 because metabolism is a detoxification process and there is no basis for asserting that *in*
- 23 *vivo* or environmental metabolites of rotenone will increase risks associated with use of
- 24 rotenone formulations (Section 3.1.15.1). Similarly, inerts (Section 3.1.14.1) and
- 25 contaminants (Section 3.1.15.3) are not a quantitative concern in the current risk
- 26 assessment because the available information indicates that these compounds are not
- 27 28 present in amounts that would materially increase the quantitative assessment of risk – i.e., the hazard quotients. The impact of adjuvants and impurities, however, appears to be
- 29 more substantial.
- 30

31 32 33 34 35 36 As detailed in Section 3.1.14.2 (Adjuvants), the impact of piperonyl butoxide on risks associated with exposures to rotenone formulations containing piperonyl butoxide may be addressed by assuming that piperonyl butoxide contributes to the formulation in a manner that is equal to that of rotenone. While no studies in mammals are available to directly assess the assumption, toxicity studies in fish (Section 4.1.3.1.3) do support the assertion that piperonyl butoxide in rotenone formulations acts as if it were an equivalent amount of rotenone.

- 37
- 38

39 The impact of impurities in rotenone formulations can also be addressed quantitatively.

- 40 As detailed in Section 3.1.15.2 (Impurities), deguelin is the compound of greatest concern
- 41 among the other associated resins in rotenone formulations (Fang and Casida (1999b);
- 42 Caboni et al. 2004). In cubé resin assayed by Fang and Casida (1999b), deguelin was
- 43 present at half of the concentration of rotenone. Based on the *in vitro* data from Fang and
- 44 Casida (1999b) as well as the *in vivo* data from Caboni et al. (2004), deguelin appears to
- 45 be half as potent as rotenone. Thus, using deguelin as a surrogate for the toxicity of the
- 46 other associated resins, the contribution of the other associated resins may be taken as a

<span id="page-67-1"></span><span id="page-67-0"></span>

<span id="page-68-1"></span><span id="page-68-0"></span>1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 Rot<sub>%</sub>: the percentage of rotenone in the formulation, Rot<sub>OAR%</sub>: the percentage of other associated resins (OAR) in the formulation expressed as rotenone equivalents, Rot<sub>PB%</sub>: the percentage of other piperonyl butoxide (PB) in the formulation expressed as rotenone equivalents. Under the assumption of dose addition (e.g., Finney 1976), relative potency (*ρ*) is defined as the ratio of equitoxic toxic doses: **Equation 21**   $\rho = d_1 / d_2$ where  $d_1$  and  $d_2$  are doses of two chemicals that cause an equivalent toxic effect. The term *equitoxic doses* refers to doses that will cause the same effect at the same incidence, magnitude, and/or severity. For example,  $LD_{50}$  values for two chemicals can be viewed as equitoxic. Under the assumption of dose-addition, relative potency can be used to convert any dose or amount of the chemical in the denominator  $(D_2)$  into an equivalent dose of the chemical in the numerator  $(D_1)$ : **Equation 22**   $D_1 = \rho D_2$ . Since piperonyl butoxide is treated as an equivalent amount of rotenone, the potency of piperonyl butoxide ( $\rho_{PR}$ ) relative to rotenone is equal to 1. Thus, the calculation of  $Rot<sub>PB%</sub>$  is very simple: **Equation 23**   $Rot_{PR\%} = \rho_{PR} \times PO_{\%} = PO_{\%}$ The derivation of  $Rot_{OAR\%}$  is somewhat more cumbersome. As noted in Section 3.1.15.2, deguelin induced Parkinson's disease-like symptoms at a dose of 6 mg/kg bw/day that were comparable to the symptoms induced by rotenone at a concentration of 3 mg/kg bw/day (Caboni et al. 2004). Thus, the potency of deguelin relative to rotenone is 0.5: **Equation 24**   $\rho_{\text{Deg}} = 3 \text{ mg/kg/day} / 6 \text{ mg/kg/day} = 0.5.$ For any mixture with a given percentage of deguelin (Deg<sub>%</sub>), the equivalent percentage of rotenone ( $Rot_{%}$ ) can be calculated as: **Equation 25**   $Rot_{%} = \rho_{Deg}$  x  $Deg_{%}$ Based on the data provided by Fang and Casida (199b), the assumption is made that half of the other associated resins in rotenone formulations consist of deguelin. Based on the assumption that deguelin accounts for 50% of the other associated resins  $(OAR_{\%})$ , **Equation 26**   $Deg_{\psi_0} = 0.5 \times OAR_{\psi_0}$ . By substituting [Equation 26](#page-68-0) into [Equation 25](#page-68-1), the rotenone equivalents for a given percentage of other associated resins ( $Rot<sub>OAR%</sub>$ ) can be calculated as:

<span id="page-69-2"></span><span id="page-69-1"></span><span id="page-69-0"></span>1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 **Equation 27**   $\textit{Rot}_{OAR\%} = \rho_{Deg}$  x  $\text{Deg}_{\%} = \rho_{Deg}$  x 0.5 x  $OAR_{\%} = 0.25 \text{ OAR}_{\%}$ . Thus, [Equation 20](#page-67-1) may be rewritten as, **Equation 28**   $Rot_{Eq} = Rot_{\%} + 0.25 \text{ OAR}_{\%} + PB_{\%}.$ The form of [Equation 28](#page-69-0), however, is not simple to apply in the current risk assessment. As detailed in Section 2, all application rates for rotenone formulations are expressed in units of rotenone alone. Thus, it is more convenient to define a toxic equivalency factor (TEF) as the rotenone equivalents in the formulation per unit of rotenone: **Equation 29**   $TEF = Rot_{Eq} / Rot_{%}.$ Substituting [Equation 29](#page-69-1) into [Equation 28](#page-69-0),  $TEF = Rot_{Eq}/Rot_{%} = (Rot_{%} + 0.25 \text{ OAR}_{%} + PB_{%})/ Rot_{%.}$ and then simplifying, **Equation 30**  *TEF* = 1 + 0.25 *OAR%*/*Rot%* + *PB%*/*Rot%*. This equation is identical to [Equation 19,](#page-67-0) given at the start of this subsection. While the derivation of this equation is based on the percentages of rotenone, other associated resins, and piperonyl butoxide in each formulation, the TEF is unitless and the percentage calculations cancel out in [Equation 30.](#page-69-2) Thus, as noted above, the TEF is applied to concentrations of rotenone in water in the calculation worksheets to derived concentrations of rotenone equivalents to considers the contribution of rotenone, other related resins, and piperonyl butoxide. As also noted above, the data supporting the development of [Equation 19](#page-67-0) is not as complete as the data on rotenone. One limitation involves the handling of other associated resins. As detailed above, other associated resins are handled based on the toxicity of deguelin and the amount of deguelin noted in a sample of cubé resin assayed by Fang and Casida (1999b). As discussed in Section 3.1.15.2, Fang and Casida (1999b) noted other many other impurities which are not explicitly considered in the derivation of the TEF. This approach is taken because deguelin is the most toxic of the impurities and was present at far greater concentrations than other much less toxic components (i.e., 22% vs <0.5%). In addition, the relative potency for deguelin can be can be based on the *in vivo* data from Caboni et al. (2004) and this type of data is not available on the other impurities in rotenone formulations. Thus, while a case could be made for increasing the potency factor of 0.25 for other associated resins used in [Equation 28,](#page-69-0) this would not have a substantial impact on the analysis.

### 1 **3.2. EXPOSURE ASSESSMENT**

#### 2 *3.2.1. Overview*

3 4 5 6 7 8 9 10 11 All of the exposure assessments for workers as well as members of the general public are detailed in an EXCEL workbook that accompanies this risk assessment (Attachment 1). This workbook contains a set of worksheets on rotenone that details each exposure scenario discussed in this risk assessment as well as summary worksheets for both workers and members of the general public. Documentation for these worksheets is presented in SERA (2007b). The sections of the risk assessment on workers and the general public provide a plain language description of the worksheets. In addition, the sections discuss the rotenone specific data used in the worksheets.

12 As indicated in Table 2, there are several formulations of rotenone, including granular

13 and liquid, and the formulations may be applied to ponds or streams. Exposure to

14 rotenone for workers and members of the general public depends on the target

15 concentration. For the current risk assessment, all exposure assessments are based on the

16 application of a liquid formulation, CFT Legumine, at a target concentration of 0.2 ppm,

17 which is the maximum application rate. The consequences of using lower application

18 rates are discussed in the risk characterization (Section 3.4).

19

20 21 22 The different formulations of rotenone also contain differing amounts of other associated resins (i.e., rotenoids) and some formulations also contain piperonyl butoxide. As detailed in the hazard identification (Section 3.1.17), these compounds are considered

23 using toxic equivalency factors (ranging from 1.25 to 2.5) to calculate rotenone

24 equivalents which encompass the contribution of rotenone, other related resins, and

25 piperonyl butoxide. Consequently, all doses derived in this exposure assessment are

- 26 expressed in units of rotenone equivalents.
- 27

28 29 30 There are substantial uncertainties in the exposure assessments for workers. Since data are not available on worker exposure rates for aquatic applications of rotenone, the current risk assessment bases worker exposure rates on an aquatic application of 2,4-D.

31 Uncertainties in the worker exposure rates are compounded by uncertainties concerning

- 32 the use of personal protective equipment (PPE). While the U.S. EPA RED requires the
- 33 use of personal protective equipment, waivers have been granted for applications of

34 dilute solutions of some formulations. Thus, exposure estimates are made both with and

35 without PPE. Worker exposures are estimated at about 0.003 (0.0013 to 0.0066) mg/kg

36 body weight for workers not using PPE and 0.0003 (0.00012 to 0.00066) mg/kg body

37 weight for workers who do use PPE. While the exposure methods used in this risk

38 assessment differ from the approach taken by the U.S. EPA, which bases worker

39 exposures on deposition data from ground application methods judged to be analogous to

40 aquatic applications, the worker exposure rates used in the current risk assessment are

41 similar to those used by the U.S. EPA in terms of the resulting hazard quotients. This

42 detail is discussed further in the risk characterization for workers.

43

44 The major uncertainty in the exposure assessment for members of the general public

45 involves the plausibility of any of the exposure scenarios. The U.S. EPA RED requires

- 1 that access by members of the general public to treated sites be restricted. Along with the
- 2 recommended use of potassium permanganate to detoxify rotenone, the restrictions on
- 3 public access suggest that exposures to members of the general public will be minimal.
- 4 Thus, all of the exposures developed for members of the general public should be
- 5 regarded as extreme. As discussed further in the risk characterization, the non-accidental
- 6 exposure of greatest concern involves the consumption of treated water by a small child
- 7 for which the estimated dose is about 0.019 (0.011 to 0.028) mg/kg bw/day. This
- 8 exposure and other exposures for the general public would occur only if the restrictions
- 9 imposed by the U.S. EPA on the application of rotenone were not properly enforced.

#### 10 *3.2.2. Workers*

### 11

## *3.2.2.1. General Exposures*

12 13 14 15 16 17 18 19 20 21 The exposure assessments used for workers in most Forest Service risk assessments are based on a standard set of exposure scenarios used for herbicides and insecticides. Although these exposure assessments vary according to the available data for each chemical, the organization and assumptions used in the exposure assessments are standard and consistent. As detailed in SERA (2007a), worker exposure rates are expressed in units of mg of absorbed dose per kilogram of body weight per pound of chemical handled. Based on analyses of several different pesticides using various application methods, default exposure rates are typically estimated for three different types of applications: directed foliar (backpack), boom spray (hydraulic ground spray), and aerial.

22

23 24 25 26 27 28 29 30 31 The application of rotenone to ponds or lakes as well as to streams or rivers involves application methods that are quite different from the application methods considered in most Forest Service risk assessments. The specific types of application methods are discussed in Section 2.4 of this Forest Service risk assessment and are detailed in several reviews and project summaries concerning rotenone applications to control pest fish (Cailteux et al. 2001; Entrix 2007; Finlayson et al. 2000; Ling 2003; Marking 1992; MSU 2006; Rotenone Stewardship Program 2008; Turner et al. 2007). Thus, the standard methods used in most Forest Service risk assessments are not applicable to aquatic applications of rotenone.

32

33 34 35 36 37 38 39 40 Again, the rotenone literature does not include worker exposure data involving aquatic applications of rotenone. There is, however, an available study on worker exposure rates associated with aquatic applications of 2,4-D (Nigg and Stamper 1983), as detailed in the recent 2,4-D risk assessment prepared for the Forest Service (SERA 2006). The study involved the application of a liquid formulation of 2,4-D by airboat handguns to control water hyacinths. The absorbed doses of 2,4-D were assayed in four workers as total urinary elimination over a 24-hour period. Occupational exposure rates for these workers were estimated at 0.0009 (0.0004 - 0.002) mg/kg body weight per lb handled.

41

42 43 While using 2,4-D data to estimate worker exposures to rotenone adds uncertainty to the risk assessment, there clearly are no other data to support the worker exposure assessment

- 44 based on absorbed dose. As discussed in SERA (2007a), instead of an absorbed dose
- 45 method for estimating worker exposure, the U.S. EPA typically uses a deposition-based
1 approach using data from the Pesticide Handlers Exposure Database (e.g., PHED Task

- 2 Force 1995).
- 3

4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 As noted by the U.S. EPA in their worker exposure assessment for aquatic applications of rotenone, PHED does not include deposition-based data on aquatic applications of rotenone. For that reason, the EPA uses surrogate data on other application methods e.g., liquid low pressure handwand for applying liquid formulations from a backpack sprayer (U.S. EPA/OPP 2006e, p. 50 ff). The EPA's judgment in selecting surrogate application methods appears to be reasonable based on the study by Nigg and Stamper (1983). The absorption-based worker exposure rates for aquatic applications derived from the Nigg and Stamper (1983) study—i.e., 0.0009 (0.0004 - 0.002) mg/kg body weight per lb a.i. handled—are between those generally used in Forest Service risk assessments for backpack workers [0.003 (0.0003-0.01) mg/kg body weight per lb handled/day) and workers involved in hydraulic ground broadcast applications [0.0002 (0.00001 - 0.0009) mg/kg body weight per lb handled/day] (SERA 2007a). Nonetheless, the use of surrogate deposition-based exposure estimates such as those used by the EPA does not appear to be any less tenuous than the direct use of the absorption-based estimates from Nigg and Stamper (1983). Thus, for the current Forest Service risk assessment, the worker exposure rates of 0.0009 (0.0004 - 0.002) mg/kg body weight per lb handled are used as the baseline (i.e., no PPE) worker exposure rates. The current product labels for rotenone formulations do not specify a requirement for personal protective equipment (PPE). The U.S. EPA RED for rotenone, however, specifically adds the following requirements to product labels: *Registrants must update labels to require all handlers (except aerial applicators) and other individuals directly participating in the treatment to wear the following PPE in addition to baseline protection (long-sleeve shirt, long pants, socks and shoes): chemical resistant gloves, coveralls, and footwear; protective eyewear; and a full-face respirator that also provides eye protection. Aerial applicators must use an enclosed cockpit and wear long-sleeve shirt, long pants, shoes, and socks.* (U.S. EPA/OPP 2007a, p. 29)

37

38 This requirement implements the recommendations in the final human health effects

39 Science Chapter for the EPA RED on rotenone. In this Science Chapter, the Health

40 Effects Division of U.S. EPA/OPP expresses concern for workers involved in aquatic

41 applications of rotenone (U.S. EPA/OPP 2006e). This concern is discussed further in the

42 risk characterization for workers (Section 4.4.2) in the current Forest Service risk

43 assessment. In assessing the impact of protective clothing, the U.S. EPA considered

44 worker protection factors of 0.5 for double layers of clothing and 0.9 for respiratory

45 protection (U.S. EPA/OPP 2006e, p. 50).

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 The efficiency of PPE—e.g., the extent to which the clothing retards deposition onto the skin of the worker—will vary with the nature of the application and the type of PPE used. A protection efficiency of about 90% is typical for many pesticides (Nigg 1998). Additional data on protection efficiencies are available in the U.S. EPA's Pesticide Handler's Exposure Database (PHED Task Force 1995) for various types of ground and aerial applications. High and low pressure hand wand applications as well as ground boom applications (i.e., application methods analogous to different types of aquatic applications) are associated with protections efficiencies from about 93% to greater than 99%, based on various configurations of PPE. Notwithstanding the above quotation from EPA's RED, the status of the requirement to use PPE is unclear. For example, the suppliers of CFT Legumine appear to have petitioned the U.S. EPA to delete the requirement for PPE for individuals handling diluted solutions of CFT Legumine. In a letter from the Registration Division of OPP to the supplier of CFT Legumine, Peacock (2007) indicated that this request was approved by the Agency and that similar requests were granted for other rotenone formulations. This approval applies to dilutions of the formulation by 10-fold or greater. As discussed in Section 2.4.1, 10% dilutions are at the upper range of the recommended dilution rate for applications of most liquid formulations of rotenone. Because it is unclear that PPE would be required and hence used in all applications of rotenone, two worker exposure scenarios are included in the EXCEL workbook that accompanies this risk assessment: Worksheet C01a which incorporates no factor for personal protective equipment and Worksheet C01b that includes a 90% efficiency factor for personal protective equipment. Both the absorption-based (Forest Service) and deposition-based (EPA) worker exposure rates are based on the amount of material handled; furthermore, the exposure rates are not dependant on dilution. Since the application rate is expressed as a target concentration, the amount of rotenone that will be handled by a worker will depend only on the target concentration and the volume of water that is treated: Target Conc <sub>mg/L</sub> x Water Volume  $_{L}$  = Amount <sub>mg</sub> In the EPA occupational assessment (U.S. EPA/OPP 2006d, Table 5, p. 13), the Agency uses the following assumptions: Pond: Up to 500 acre-ft/day are treated assuming a water depth of 5 ft. At one acre-ft = 43,560 ft<sup>3</sup> and with a 5 ft depth, the treatment is 217,800 ft<sup>3</sup>. At 1 ft<sup>3</sup> = 28.32 L, the worker would treat 6,168,096 liters of water. Stream:  $211,200 \text{ ft}^3$  (10560 feet long with a water body depth of 2 feet and a water body width of 10 feet). The water volume of  $211,200 \text{ ft}^3$ corresponds to 5,981,184 liters of water.

- 1 To be consistent with the assumptions used by the EPA, Worksheet A1 in the EXCEL
- 2 workbook that accompanies this risk assessment assumes that a worker will treat
- 3 6,000,000 liters of water per day with a target concentration of 200 ppb (0.2 mg/L).
- 4
- 5 As summarized in Worksheet C01a, the expected doses in workers without PPE are about
- 6 0.0030 (0.0013 to 0.0066) mg/kg body weight. The corresponding doses with PPE that is
- 7 90% efficient in reducing exposures (Worksheet C01b ) are a factor of 10 lower: 0.00030
- 8 (0.00013 to 0.00066) mg/kg body weight. As indicated in Worksheets C01a and C01b,
- 9 these doses are expressed in units of rotenone equivalents using a toxic equivalency
- 10 factor (TEF) of 1.25 for CTF Legumine.

#### 11 *3.2.2.2. Accidental Exposures*

12 Typical occupational exposures may involve multiple routes of exposure (i.e., oral,

- 13 dermal, and inhalation); nonetheless, dermal exposure is generally the predominant route
- 14 of exposure for pesticide applicators (Ecobichon 1998; van Hemmen 1992). Typical
- 15 multi-route exposures are encompassed by the methods used in Section 3.2.2.1 on general
- 16 exposures. Accidental exposures, on the other hand, are most likely to involve splashing
- 17 a solution of the pesticide into the eyes or contaminating the surface of the skin.
- 18

19 20 21 22 There are various methods for estimating absorbed doses associated with accidental dermal exposure (SERA 2007a). Two general types of exposures are modeled in this risk assessment: those involving direct contact with a solution of the pesticide and those associated with accidental spills of the pesticide onto the surface of the skin. Any

- 23 number of specific exposure scenarios could be developed for direct contact or accidental
- 24 spills by varying the amount or concentration of the chemical on or in contact with the
- 25 surface of the skin and by varying the surface area of the skin that is contaminated.
- 26

27 28 For this risk assessment, two exposure scenarios are developed for each of the two types of dermal exposure, and the estimated absorbed dose for each scenario is expressed in

- 29 units of mg chemical/kg body weight. Both sets of exposure scenarios are summarized in
- 30 31 Worksheet E01, which references other worksheets in which the specific calculations are detailed.
- 32

33 34 Exposure scenarios involving direct contact with solutions of the chemical are characterized by immersion of the hands for 1 minute in a field solution of the pesticide

35 or wearing contaminated gloves for 1 hour. Generally, it is not reasonable to assume or

- 36 postulate that the hands or any other part of a worker will be immersed in a solution of a
- 37 chemical for any period of time. Nevertheless, contamination of gloves or other clothing
- 38 is quite plausible. For these exposure scenarios, the key assumption is that wearing
- 39 gloves grossly contaminated with a chemical solution is equivalent to immersing the
- 40 hands in a chemical solution. In both cases, the concentration of the chemical solution in
- 41 contact with the skin and the resulting dermal absorption rate are basically constant.
- 42
- 43 For both scenarios (hand immersion and contaminated gloves), the assumption of zero-
- 44 order absorption kinetics is appropriate. Following the general recommendations of U.S.
- 45 EPA/ORD (1992), Fick's first law is used to estimate dermal exposure. As discussed in

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 Section 3.1.3.2, an experimental dermal permeability coefficient  $(k_p)$  for rotenone is not available. In the absence of experimental data, the  $K_p$  for a pesticide is estimated using the algorithm from U.S. EPA/ORD (1992b), which is detailed in Worksheet B05. Exposure scenarios involving chemical spills onto the skin are characterized by a spill onto the lower legs as well as a spill onto the hands. In these scenarios, it is assumed that a chemical solution is spilled on to a given surface area of skin and that a certain amount of the chemical adheres to the skin. The absorbed dose is then calculated as the product of the amount of the chemical on the surface of the skin (i.e., the amount of liquid per unit surface area multiplied by the surface area of the skin over which the spill occurs and the concentration of the chemical in the liquid), the first-order absorption rate, and the duration of exposure. For both scenarios, it is assumed that the contaminated skin is effectively cleaned after 1 hour. *3.2.3. General Public 3.2.3.1. General Considerations 3.2.3.1.1. Likelihood and Magnitude of Exposure*  The likelihood that members of the general public will be exposed to rotenone in Forest Service applications appears to be low. Rotenone will not persist in the environment, treatment periods will occur only over a very short period of time, typically a few hours (Section 2), and residual rotenone will be eliminated through the use of potassium permanganate (Section 3.1.16.2). In addition, the U.S. EPA/OPP (2007a) is requiring the following risk mitigation measures: *…placard the treatment area to prohibit recreational access during treatment, swimming for at least 3 days following treatment, and consumption of dead fish taken from treatment area; and apply rotenone below the water's surface (except for aerial and backpack sprayer applications)*. U.S. EPA/OPP 2007a, p. 32. Thus, many of the standard exposure scenarios discussed below are unlikely to occur. These exposure scenarios are included in the current risk assessment simply to illustrate which restrictions are most important. Because of the conservative exposure assumptions used in the current risk assessment, the number of individuals who might be exposed to rotenone does not have a substantial impact on the characterization of risk presented in Section 3.4. As detailed in SERA (2007a, Section 1.2.2.2), the exposure assessments developed in this risk assessment are based on *Extreme Values* rather than a single value. Extreme value exposure assessments, as the name implies, bracket the most plausible estimate of exposure (referred to statistically as the central or maximum likelihood estimate) with extreme

- 42 lower and upper bounds of plausible exposures.
- 43

This Extreme Value approach is essentially an elaboration on the concept of the *Most*  1

*Exposed Individual* (MEI), sometime referred to as the *Maximum Exposed Individual* 2

(MEI)*.* As this name also implies, exposure assessments that use the MEI approach 3

attempt to characterize the extreme but still plausible upper limit on exposure. This is a 4

common approach to exposure assessment used by the U. S. EPA, other government 5

agencies, as well as other organizations. In the current risk assessment, the upper bounds 6

on exposure are all based on the MEI. 7

8

9 10 11 12 13 14 15 16 In addition to this upper bound MEI value, the Extreme Value approach used in this risk assessment also provides a central estimate of exposure and a lower bound on exposure. While not germane to the assessment of upper bound risk, it is worth noting that the use of the central estimate and especially the lower bound estimate is not intended to lessen concern. To the contrary, the central and lower estimates of exposure are used to assess the feasibility of mitigation—e.g., protective measures to limit exposure. Thus, the Extreme Value approach in the exposure assessment is part of an integrated approach designed to encompass plausible upper limits of risk for the most exposed and most

- 17 sensitive individuals, regardless of the specific probabilities or number of exposures.
- 18

# *3.2.3.1.1. Summary of Assessments*

19 20 21 22 23 24 25 26 27 The two types of exposure scenarios developed for the general public include acute exposure and longer-term or chronic exposure. As summarized in Worksheet E03, acute exposure scenarios are classified as either accidental or non-accidental. For many pesticides covered in Forest Service risk assessments, the non-accidental exposure scenarios may be classified as *Expected* exposure scenarios; however, this is not the case for rotenone owing to the extremely brief period between application and detoxification and the restrictions placed on public access to the treated area. Accordingly, all of the acute exposure scenarios can be considered as accidental in the sense that members of the general public should not be allowed into the treatment area.

28

29 30 31 32 Specific accidental scenarios are developed for the consumption of contaminated water or fish after an accidental spill. These scenarios should be regarded as extreme as well as implausible because of limitations placed on public access to sites that are treated with rotenone.

33

34 The longer-term or chronic exposure scenarios parallel the acute exposure scenarios for

35 the consumption of contaminated water and fish. Again, however, these exposure

36 scenarios should be accidental and highly implausible if rotenone is detoxified with

- 37 potassium permanganate shortly after application.
- 38

39 Most Forest Service risk assessments also include scenarios for the consumption of

40 contaminated vegetation or fruit as well as the direct spray of a small child and a woman.

41 These scenarios are not included in the current risk assessment which only considers

42 aquatic applications of rotenone. These exclusions are similar to the exposure assessment

43 approach used by the U.S. EPA (2007a). Section designations for these excluded

44 scenarios are given below as a matter of convenience for individuals who regularly use 1 many different Forest Service risk assessments—i.e., the section designations in all

- 2 Forest Service risk assessments are consistent.
- 3

4 The exposure scenarios developed for the general public are summarized in Worksheet

5 E03. As with the worker exposure scenarios, details of the assumptions and calculations

6 involved in these exposure assessments are given in the worksheets that accompany this

- 7 risk assessment (Worksheets D01–D11). The remainder of this section focuses on a
- 8 qualitative description of the rationale for and quality of the data supporting each of the
- 9 assessments.
- 10 *3.2.3.2. Direct Spray*

11 As noted Section in 3.2.3.1.1, direct spray scenarios are not relevant to aquatic

- 12 applications of rotenone.
- 13

# *3.2.3.3. Dermal Exposure from Contaminated Vegetation*

- 14 15 As noted Section in 3.2.3.1.1, scenarios involving dermal contact with contaminated vegetation are not relevant to aquatic applications of rotenone.
- 16 *3.2.3.4. Contaminated Water*

17 18 19 20 21 In terrestrial applications of pesticides, estimates of plausible concentrations in contaminated water can be elaborate and include modeling of runoff and leaching of the pesticide from contaminated soil, unintentional direct spray from aerial applications, or drift from either ground or aerial applications. For direct applications to water, most of these considerations are not relevant.

22

23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 The estimated concentration in water is set to the target concentration. As noted above, the highest permitted target concentration, 0.2 ppm, is used in all exposure assessments. Applications of rotenone are likely to be inexact—i.e., there will be uncertainty and perhaps some error in estimating the volume of water to be treated, and the specific metering or application devices used may also be associated with a margin of error. While this degree of imprecision is more obvious for aquatic applications, uncertainties and errors in actual, as opposed to nominal, application rates are inherent in all pesticide applications. While detailed comparisons of actual versus nominal applications rates for rotenone are not commonly reported, the study by Chadderton et al. (2003, Table 2, p. 118) suggests that nominal concentrations of rotenone (i.e., the target application rate) will not be maintained for a prolonged period and will be reduced by a factor of about 2 within 3 hours of application. Thus, the use of the nominal target concentration for assessing risks to members of the general public, while consistent with the approach taken by the U.S. EPA/OPP (2007a), is likely to be conservative. This matter is discussed further in the risk characterization for members of the general public (Section 3.4.3).

39

40 As with all Forest Service risk assessments, accidental spill scenarios involve the spill of

41 200 gallons of a field solution into a small pond (0.25 acres in surface area and 1 meter

- 42 deep). Estimated concentrations of rotenone in a field solution are given in Worksheet
- 43 A01 for the range of dilution volumes specified on the product label. The doses

1 associated with the consumption of contaminated water after an accidental spill of

- 2 rotenone are calculated in Worksheet D05.
- 3

4 As noted in Section 3.2.3.1.1 (Likelihood and Magnitude of Exposure), the accidental

5 spill scenario is highly improbable with an application of rotenone. In addition, rotenone

6 applications will typically involve contingency plans for handling accidental spills using

7 potassium permanganate detoxification (e.g., Finlayson et al. 2000), as discussed in

8 9 Section 3.1.16.2. Potassium permanganate detoxification is required by the U.S. EPA at least for most applications. Therefore, potassium permanganate should be readily

10 available during aquatic applications of rotenone.

# *3.2.3.5. Oral Exposure from Contaminated Fish*

12 13 14 15 16 17 18 19 Three sets of exposure scenarios are presented: one set for acute exposures following an accidental spill (Worksheets D08a and D08b), one set for acute exposures based on the target application rate (Worksheets D09c and D09d), and the other set for chronic exposures based on estimates of longer-term concentrations in water (Worksheets D09a and D09b). The two worksheets in each of the three sets are intended to account for consumption rates of caught fish among both the general population and subsistence populations. Details of these exposure scenarios are provided in Section 3.2.3.5 of SERA  $(2007)$ .

20

11

21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 In addition to estimated concentrations of the pesticide in water, scenarios involving the consumption of contaminated fish require information about the bioconcentration factor (BCF) in fish. As summarized in Table 1, structure-activity relationships suggest that the BCF for rotenone could be as high as 41.4 (Meylan and Howard 2007). This estimate, however, is based on the lipophilicity of rotenone and does not consider the toxicity of rotenone to fish. The study by Gilderhus et al. (1988) clearly indicates that higher concentrations of rotenone—i.e., concentrations lethal to fish—will result in BCF values of about 1.32, essentially no bioconcentration. A sublethal concentration, 5 ppb, resulted in much higher BCF values: 10.8 in fillet and 27.6 in whole fish. For exposures to contaminated fish, BCF values of 1.32 are used for acute exposures—i.e., exposures that occur during or shortly after treatment. A bioconcentration factor of 10.8 is used for longer-term exposures—i.e., fish exposed to residual sublethal concentrations of rotenone—under the assumption that an individual would only consume the fish fillet. The same acute BCF value is used in the ecological risk assessment; however, the higher BCF value for whole fish, 27.6, is used for the longer-term consumption of fish in the ecological risk assessment.

37

38 As discussed in Section 3.2.3.1.1 (Likelihood and Magnitude of Exposure), all of the

39 exposure scenarios for the consumption of contaminated fish should be regarded as

40 accidental, extreme, and implausible owing to exclusions placed on public access to

41 treated areas and the recommendation that dead fish be removed from treated water. In

42 addition to these restrictions, at least some individuals would be reluctant to consume

43 dead or obviously poisoned fish.



# *3.2.3.7. Oral Exposure from Contaminated Vegetation*

- As noted in Section 3.2.3.1.1, scenarios involving the consumption of contaminated
- vegetation are not relevant to aquatic applications of rotenone.

### 1 **3.3. DOSE-RESPONSE ASSESSMENT**

#### 2 *3.3.1. Overview*

3 4 5 6 7 8 9 10 11 13 Generally, the dose-response assessments used in Forest Service risk assessments adopt RfDs proposed by the U.S. EPA as indices of acceptable exposure. An RfD is basically defined as a level of daily exposure that will not result in any adverse effects in any individual over a specified period of time. The RfDs developed by the U.S. EPA are typically used directly in Forest Service risk assessments because the EPA RfDs generally provide a level of analysis, review, and resources that far exceed those that are or can be conducted in support of most Forest Service risk assessments. In addition, it is desirable for different agencies and organizations within the federal government to use concordant risk assessment values. The current Forest Service risk assessment uses the most recent and the most

12

14 conservative RfDs derived by the U.S. EPA. Specifically, this risk assessment adopts the

15 acute RfD of 0.015 mg/kg bw/day and the chronic RfD of 0.0004 mg/kg bw/day derived

16 in the recent Reregistration Eligibility Document prepared by the U.S. EPA's Office of

17 Pesticide Programs (U.S. EPA/OPP 2007a). The acute RfD is based on a NOAEL of 15

18 19 mg/kg bw/day in mice from a developmental toxicity study. The chronic RfD is based on

20 a lifetime dietary study with a dietary NOAEL of 7.5 ppm, equivalent to a daily dose of 0.0375 mg/kg bw/day. An uncertainty factor of 1000 is used with both of these NOAELs

21 to derive the corresponding RfDs. The uncertainty factor of 1000 is generated by

22 multiplying together separate factors of 10 for each of three factors considered as

23 contributing to uncertainty: inter-species variability, intra-species variability, and

24 uncertainties in the available data on rotenone. The factor for uncertainties in the

25 available data reflects concern for the potential of rotenone to cause essentially

26 permanent neurotoxic damage in pre-natal or early post-natal exposures, which might not

27 induce observable adverse effects until late in life (Barlow et al. 2004).

28

29 30 Dose-severity relationships for rotenone appear to be pronounced, particularly with respect to acute exposures. In the animal study on which the acute RfD is based, the ratio

31

32 of the LOAEL to the NOAEL is only 1.6, which might suggest that a hazard quotient of 1.6 is associated with adverse effects, specifically fetal absorptions. Given the rather

33

large uncertainty factor used to derive the RfD, however, this interpretation may be

34 35 grossly conservative. Based on the acute lethal potency of rotenone confirmed in the available data on both experimental mammals and humans, acute hazard quotients of

36 about 400 or less are not likely to be associated with potentially lethal effects.

37 Information on acute lethal potency, however, is not useful in characterizing most of the

38 non-accidental hazard quotients of concern, which only modestly exceed the RfD.

#### 39 *3.3.2. Chronic RfD*

40 U.S. EPA/OPP (2007a) derives a chronic RfD of 0.0004 mg/kg bw/day, based on a

41 chronic/lifetime rat study involving dietary concentrations of 0, 7.5, 37.5, or 75 ppm

42 rotenone, equivalent to oral doses of 0, 0.375, 1.88, or 3.75 mg/kg bw/day. No adverse

43 effects and specifically no signs of neurotoxicity were noted at the dose of 0.375 mg/kg 1 bw/day. At a dose of 1.88 mg/kg bw/day, the effects included a decrease in body weight

- 2 in male and female rats, accompanied by a decrease in food consumption in female rats
- 3 only. The decrease in cumulative body weight gain was 10% in males and 31% in
- 4 females, relative to controls. The decrease in food consumption was 9% in females (U.S.
- 5 EPA/OPP 2006e, Table 4.1.3b, p. 21).
- 6

7 While decreased body weight gain may not always be considered an adverse systemic

8 9 effect, particularly when weight loss is accompanied by a decrease in food consumption, the use of body weight to define the NOAEL of 0.375 mg/kg bw/day and the LOAEL of

10 1.88 mg/kg bw/day is clearly appropriate for rotenone. As noted in Section 3.1.2,

11 rotenone will effectively uncouple oxidative phosphorylation at the cellular level;

12 accordingly, the weight loss noted in rats is consistent with a decrease in food conversion

13 efficiency at the level of the whole animal. The greater sensitivity in female rats, relative

14 to males, is consistent with differences in acute oral toxicity (Section 3.1.4), acute

15 inhalation toxicity (Section 3.1.13), and the slower elimination rate of rotenone by female

- 16 rats, relative to male rats (Section 3.1.3.1).
- 17

18 19 20 21 22 23 24 25 26 27 In deriving the chronic RfD, the U.S. EPA/OPP (2007a) uses an uncertainty factor of 1000. This uncertainty factor is calculated as the product of three individual factors of 10 for inter-species variability, intra-species variability, and uncertainties in the available data on rotenone. As detailed in the HED Science Chapter on rotenone (U.S. EPA/OPP 2006e), the uncertainty in the database reflects the concern for the lack of a non-rodent (rabbit) developmental toxicity study (because rabbits are often the most sensitive species in developmental toxicity studies) as well as concerns for a fetal risk factor for conditions such as Parkinson's disease (Barlow et al. 2004). In other words, pre-natal or early postnatal exposures to agents causing essentially permanent neurotoxic damage might not induce overtly toxic effects until later life—i.e., increasing the prevalence of sporadic

28 Parkinson's disease in aging populations, as discussed in Section 3.1.6.

29

30 31 32 33 34 While not specifically discussed in U.S. EPA/OPP (2006e), it is worth noting for clarity that *lifetime* feeding studies do not entail pre-natal or early post-natal exposures—i.e., the studies start with weanling animals. Similarly, multigeneration reproduction studies (Section 3.1.9.2), do involve pre-natal or early post-natal exposures but do not include observations of the test animals into old age.

35

36 No studies in the published literature report adverse effects at or below dietary

37 concentrations of 7.5 ppm or daily doses of 0.375 mg/kg bw/day (Appendix 1). Thus, the

38 chronic NOAEL selected by the U.S. EPA for the derivation of the chronic RfD appears

- 39 to be appropriate.
- 40

41 Other chronic risk values (e.g., previous chronic RfDs and ADIs) have been derived for

42 rotenone, and these values are discussed further in Section 3.3.4 (Dose-Severity

43 Considerations). In the current Forest Service risk assessment, the U.S. EPA chronic

44 RfD of 0.0004 mg/kg bw/day is used both to characterize risks in workers and longer-

45 term exposures for members of the general public.

### 1 *3.3.3. Acute RfD*

2 In the recent RED on rotenone, the U.S. EPA/OPP (2007a) derives an acute RfD of 0.015

3 mg/kg bw/day. This acute RfD is intended to be protective of a sensitive subgroup (i.e,

4 females between the ages of 13 and 49) exposed to a single acute (1-day) dietary

5 concentration of a chemical. This subgroup, often used by the EPA, appears to reflect a

6 particular concern for women of child-bearing age. Accordingly, these acute RfD values

- 7 are often based on developmental studies (Section 3.1.9.1).
- 8

9 10 11 The RfD is based on the NOAEL of 15 mg/kg/day from the developmental toxicity study in mice, discussed in Section 3.1.9.1. As with the chronic RfD, the U.S. EPA/OPP uses an uncertainty factor of 1000, the rationale for which is identical to that for the chronic

- 12 RfD discussed in Section 3.3.2.
- 13

14 The acute RfD uses information from both the range-finding phase of the developmental

15 study in mice as well as the subsequent full study. Both phases of this study involved

16 dosing pregnant females over a 12-day period—i.e., Days 6 to 17 of gestation. The

17 NOAEL of 15 mg/kg bw/day is taken from the full-study. The corresponding LOAEL is

18 taken from the range-finding study in which a dose of 24 mg/kg bw/day was associated

19 with a 760% increase in resorptions, 3.8 in the dosed group versus 0.5 in the control

20 group. The dose of 24 mg/kg bw/day was also associated with a 41% decrease in body

21 22 weight gain (U.S. EPA/OPP 2006e, p. 19). The proximity of the NOAEL to the LOAEL is discussed further in Section 3.3.4 (Dose-Severity Relationships).

23

24 As noted in Section 3.1.9.1, a developmental toxicity study in rats was also submitted to

25 26 the EPA, and, like the developmental study in mice, the rat study was classified as *Acceptable/Guideline*. In other words, the rat developmental study was conducted and

27 documented in an acceptable manner that satisfied the Agency guidelines/protocols for

28 developmental studies. In the rat study, dams were dosed at 0, 0.75, 1.5, 3, or 6

29 mg/kg/day. Based on the EPA review and classification of responses (U.S. EPA/OPP

30 2007e, p. 23 ff), adverse maternal effects (salivation and abnormal behavior) were noted

31 at 0.75 mg/kg bw/day and adverse fetal effects (decreased body weight) were noted at 6

32 mg/kg bw/day. Thus, a maternal NOAEL was not established; the developmental

- 33 NOAEL was 3 mg/kg bw/day.
- 34

35 While not discussed in detail by the U.S. EPA, the selection of the higher NOAEL of 15

36 mg/kg bw/day from the mouse reproduction study over the lower NOAELs or LOAELS

37 from the rat reproduction study appears to reflect the standard practice of the Health

38 Effects Division (HED) of OPP, which is to base acute/1-day RfDs only on

39 NOAEL/LOAEL values that can be plausibly associated with a single/1-day dose. This

40 standard practice is suggested in a comment in the HED Science Chapter indicating the

41 reason that an acute RfD is not derived for groups other than women of child-bearing

42 age: *An appropriate endpoint attributable to a single dose was not identified in the* 

43 *available studies, including the developmental toxicity studies* (U.S. EPA/OPP 2006e, p.

44 37).

2 3 4 5 6 7 8 9 10 11 12 exposure. In assessing developmental/teratology studies, a plausible but conservative assumption is generally made: adverse reproductive events, such as resorptions, could be associated with a sensitive stage in the development of the organism. Based on this conservative assumption, an adverse reproductive endpoint could be attributed to a single dose or a single day of exposure rather than to the entire course of treatment. In other words, the resorptions that occurred in the developmental study in mice could have all been related to adverse/lethal effects on the developing mice, which occurred solely because of a single dose given on 1 of the 12 days. The effects seen in the developmental study in rats, however, were more general in nature, which could lead to an assumption that they resulted from the multiple doses used and would not have been observed after a single dose.

In other words, the Agency intends the acute RfD to be protective of a single dose, 1-day

13

1

14 The approach used by the EPA to derive the acute RfD may not seem to be the most

15 conservative; nevertheless, it is based on a reasonable interpretation of the available

16 developmental studies. While not specifically addressed in the EPA's acute RfD for

17 rotenone, the distinction between single and multiple dose exposures is also appropriate

18 in assessing the neurological effects of rotenone, given that the available data clearly

19 indicate that multiple dose exposures are more likely to lead to adverse neurological

20 effects than are equivalent single dose exposures (Section 3.1.6 and Table 5).

#### 21 *3.3.4. Dose-Severity Relationships*

22 23 24 25 26 27 28 29 30 31 32 As summarized in the exposure assessment (Section 3.2), there is substantial uncertainty in the estimates of exposure and absorbed doses for workers and members of the general public. Particularly for members of the general public, there is also substantial uncertainty concerning the likelihood that the exposure scenarios will or could occur. Nonetheless, and as detailed further in Section 3.4 (Risk Characterization for human health effects), some of the standard exposure scenarios used in Forest Service risk assessments for both workers and members of the general public exceed the acute RfD of 0.015 mg/kg bw/day by substantial margins. In addition, some of the general exposure scenarios for workers, particularly workers not using PPE, exceed the chronic RfD by a substantial margin. Thus, some attempt must be made to characterize the health consequences of such exposures.

33

34 The dose-severity relationships considered in this discussion are summarized in Table 8,

35 and the discussion itself is dominated by the atypically high uncertainty factor (1000

36 rather than 100) used by the U.S. EPA/OPP (2007a) as well as the apparently sharp

37 38 increase in severity with dose in the animal studies on which the acute and chronic RfDs are based.

39

40 As discussed in Section 3.3.2, the recent chronic RfD from U.S. EPA/OPP (2007e) uses

41 an animal NOAEL of 0.375 mg/kg bw/day and an uncertainty factor of 1000 to derive the

- 42 chronic RfD of 0.0004 mg/kg bw/day. The current RfD for rotenone on IRIS—i.e., the
- 43 Agency-wide RfD database maintained by U.S. EPA's Office of Research and
- 44 Development—is based on the same study used by OPP and uses the same NOAEL (U.S.
- 45 EPA/ORD 1988). The only difference between the two RfDs is the uncertainty factor:

1 2 1000 in the RfD from OPP and 100 in the RfD from ORD. Both of these RfDs are listed in Table 8 and both are compared with the OPP RfD that is also used in the current Forest

- 3 Service risk assessment for characterizing risks associated with longer-term exposures.
- 4

5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 The differences in the chronic RfDs from OPP and ORD are not related directly to doseseverity considerations but instead reflect the concern expressed by U.S. EPA/OPP (2006e, 2007a) for the potential neurological effects of rotenone. The difference in the RfDs also does not necessarily indicate a lack of agreement between OPP and ORD. The RfD on IRIS was developed in 1988, prior to the bulk of the literature on the neurotoxicity of rotenone (Table 6). As detailed in Section 3.1.6, the concern for the neurological effects of rotenone appear to be clearly justified, particularly with the recent report by Inden et al. (2007) that the Parkinson's disease-like effects of rotenone can be induced by oral exposure. Thus, while the higher RfD from U.S. EPA/ORD (1988) is acknowledged and included in Table 8, this does not suggest that hazard quotients of 10 based on the lower RfD from U.S. EPA/OPP, which is used in this Forest Service risk assessment, are *acceptable*. It does suggest, however, that hazard quotients of up to 10 might not be associated with frank adverse effects. Of greater concern to this risk assessment is the apparently sharp dose-severity relationship for rotenone in both of the studies on which the RfDs are based. This is

21 22 23 24 25 particularly evident with the acute RfD. The spacing between the NOAEL and the LOAEL—i.e., the LOAEL/NOAEL ratio—is often an artifact of the experimental design—i.e., the selection of doses used in the study. This is not the case with rotenone. The acute RfD is based on a combination of both a range-finding study (with doses of 0.75, 1.5, 3, 6, 12, or 24 mg/kg bw/day) and a full study (with doses of 0, 3, 9, or 15

26 27 28 mg/kg bw/day). While somewhat speculative, the expectation from the range-finding study appears to have been that the dose of 15 mg/kg bw/day would be an adverse effect level, given the effects seen in the range-finding study at 24 mg/kg bw/day—i.e., a

29 substantial increase in resorptions. For a teratology study, which is most often focused

- 30 on determining the ability of the chemical to induce developmental malformations,
- 31 resorptions are a concern because they can mask teratogenic effects—i.e., a malformation
- 32 33 may be so severe that the organism is not viable and is resorbed. For this reason, lowering the highest dose from 24 to 15 mg/kg bw/day for the full-study was sensible.
- 34
- That the dose of 15 mg/kg bw/day failed to induce any adverse effects was probably not
- 35 expected, and the failure to note effects at 15 mg/kg bw/day suggests that the dose-
- 36 severity relationship for rotenone may be pronounced. While somewhat peripheral to the
- 37 discussion of mammalian risk, Chen and Farrell (2007) observed very steep dose-severity
- 38 relationships in trout—i.e., no mortality at 5 ppb and complete mortality at 6.6 ppb.
- 39

40 The impact of the apparently steep dose-severity relationship on the current risk

- 41 assessment for human health involves the interpretation of hazard quotients that are
- 42 greater than 1. If the RfD is viewed as a reasonable estimate of a human threshold, the
- 43 proximity of the animal NOAEL (15 mg/kg bw/day) to the animal LOAEL (24 mg/kg
- 44 bw/day) could suggest that a hazard quotient of 1.6 constitutes a level of serious concern.
- 45 On the other hand, if the RfD is regarded as a highly protective estimate—i.e., an
- 1 exposure that is likely to be far below a human threshold—then an HQ of 1.6 would not
- 2 constitute a level of serious concern.
- 3
- 4 For many well-studied pesticides on the which the RfD is based on a non-reproductive
- 5 endpoint, dose-severity relationships can be developed which suggest that hazard
- 6 quotients of 10 or greater might not be associated with serious adverse effects. For
- 7 rotenone, however, this type of assertion cannot be made.
- 8

9 As summarized in Table 8, mortality in rodents could be expected at acute hazard

10 quotients of about 400—i.e., the lowest  $LD_{50}$  is about 6.5 mg/kg bw. Based on the lowest

11 reported lethal dose in humans—i.e., 40 mg/kg bw—a hazard quotient greater than 2500

12 would suggest a potentially lethal exposure in sensitive human subgroups. While these

13 very crude estimates have some impact on the assessment of extreme accidental

14 exposures, they are of limited use in characterizing risks associated with many less severe

15 exposure scenarios that result in risk quotients in the range of about 10 to 40.

### 1 **3.4. RISK CHARACTERIZATION**

#### 2 *3.4.1. Overview*

3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 The risk characterization for rotenone is relatively simple and focuses on risks to workers. As with the exposure assessment, all hazard quotients are based on an application of CFT Legumine, at a target concentration of 0.2 ppm using a toxic equivalency factor of 1.25. Other formulations of rotenone – i.e., those formulations containing piperonyl butoxide – have toxic equivalency factor of up to 2.5 and this difference would lead to hazard quotients twice as high as those discussed below. The recent RED prepared by the U.S. EPA's Office of Pesticide Programs requires that workers involved in the application of rotenone use personal protective equipment (PPE). If the specific PPE requirements outlined in the RED are implemented, only the upper bound hazard quotient at the maximum application rate exceeds the level of concern (HQ=1.7). If effective PPE is not used, hazard quotients exceed the level of concern; moreover, at the highest application rate, the upper bound of the hazard quotient is 17. While hazard quotient of 17 might not be associated with frank adverse effects, it would clearly amount to a highly imprudent exposure. The accidental exposure scenarios for workers result in HQ values that substantially exceed the level of concern, reaching an upper bound of 612. These accidental exposure scenarios are included in all Forest Service risk assessments to evaluate the importance of proper handling of pesticides. For rotenone, it is apparent that aggressive steps are warranted in the event of accidental

- 22 exposures or mishandling.
- 23

24 25 26 27 28 29 30 31 32 The risk quotients for members of the general public are similar to those for workers. At the maximum application rate of 0.2 ppm, the maximum acute hazard quotient for nonaccidental scenarios is 1.9. The highest longer-term hazard quotient is 3. Both of these hazard quotients are associated with the consumption of contaminated water. In most Forest Service risk assessments, this exposure scenario is viewed as an *expected exposure*; however, this is not the case for rotenone. Owing to restrictions governing the access of the general public to treated sites during treatment and prior to detoxification with potassium permanganate, exposures for members of the general public are not expected to be significant.

33

34 Groups that may be at increased risk to rotenone exposures include women of child-

- 35 bearing age and individuals with Parkinson's disease and perhaps other neurological
- 36 disorders. While potassium permanganate is considered as a connected action, the use of
- 37 potassium permanganate will mitigate several exposure scenarios that would otherwise be
- 38 of concern, including exposures involving sensitive subgroups.

#### 39 *3.4.2. Workers*

- 40 The quantitative risk characterization for workers is presented in Worksheet E02 of the
- 41 EXCEL workbook that accompanies this risk assessment (Attachment 1). As discussed
- 42 in the exposure assessment for workers (Section 3.2.2), the hazard quotients are based on
- 43 the maximum target application rate of 0.2 ppm.

### 1 *3.4.2.1. General Exposures*

2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 For general exposures—i.e., exposures that might be anticipated in the aquatic application of rotenone—the risk characterization is dominated by the consideration of PPE. For workers using PPE, the central estimate of the hazard quotient (0.7) and lower bound of the hazard quotient (0.3) are below the level of concern (LOC=1). The upper bound of the hazard quotient is 1.7, modestly exceeding the level of concern. Based on the dose-severity relationships for rotenone (Section 3.3.4), this hazard quotient is below the hazard quotient of 5, the HQ associated with the animal LOAEL on which the chronic RfD is based (Table 8). Because the hazard quotient is linearly related to the application rate, the upper bound of the hazard quotient would reach but not exceed the level of concern at an application rate of about 0.12 ppm (120 ppb). As summarized in Table 4, an application rate of 0.12 ppm would encompass most of the types of applications for which rotenone is labeled. The only exceptions are the upper bound target application rates for bullheads and carp (0.2 ppm) and the upper bound of the target application rates for pre-impoundment treatment above a dam. Thus, for most of the types of applications that would be made in Forest Service programs, the hazard quotients for workers using PPE would not exceed the level of concern.

18

19 20 As discussed in the worker exposure assessment, the use of PPE is required in the RED prepared by the U.S. EPA's Office of Pesticide Programs (U.S. EPA/OPP 2007a), but

21 22 waivers of this requirement have been granted since the RED was released (e.g., Peacock 2007). Thus, worker exposure assessments were also conducted using baseline values —

23 i.e., regular clothing with no PPE. In this instance, the central estimate of the hazard

24 quotient is 7 with a range from 3 to 17. In order for the upper bound of these hazard

25 quotients to reach but not exceed the level of concern, the application rate would need to

26 be about 0.012 ppm [0.2 ppm / 17]. As summarized in Table 4, this application rate

27 28 would encompass only the lowest labeled rates—i.e., from 0.005 to 0.007 ppm for selective treatment (presumably of sensitive species of pest fish).

29

30 31 32 33 The U.S. EPA/OPP (2007a) uses a different method to estimate worker exposure from that used in the current Forest Service risk assessment, and the risk characterizations from EPA are more severe than those given in the current Forest Service risk assessment. The EPA uses a Margin of Exposure (MOE) method in which the acceptable margin of

34 exposure is 1000—i.e., equivalent to the uncertainty factor used in deriving the RfD.

35 Thus, an MOE of 100—i.e., a factor of 10 below the target MOE—would correspond to a

36 hazard quotient of 10 in this Forest Service risk assessment. As summarized in U.S.

37 EPA/OPP (2007a, pp. 19-20), the baseline MOEs derived by the U.S. EPA range from

38 39 about 0.51 to 440. These MOEs would correspond to hazard quotients from about 2 to 2000. The very low MOEs (high HQs) in the EPA risk assessment are associated with

40 larger areas than those used in the current risk assessment as well as the selection of

41 different surrogate application methods. With PPE (gloves, double layer clothing, and a

42 respirator with 90% efficiency), the MOEs derived by the U.S. EPA are greater than

43 1000—i.e., corresponding to HQ values of less than 1 in this Forest Service risk

44 assessment.

1 Thus, the current Forest Service risk assessment is consistent with U.S. EPA/OPP

2 (2007a) in suggesting that the effective use of PPE is prudent over the range of

3 application rates that would typically be used for rotenone.

# *3.4.2.2. Accidental Worker Exposures*

5 6 7 8 9 10 11 12 13 14 The risk quotients associated with wearing contaminated gloves lead to hazard quotients that are much higher than those associated with the general levels of exposure anticipated for routine applications of rotenone. In these scenarios, the variables that determine risk are the concentration of rotenone in the field solution, the surface area of the skin in contact with the field solution, and the duration of exposure. All of these factors are linearly related to risk. Thus, the actual exposures of a worker wearing contaminated gloves for 1 hour are 60 times greater than those for a worker wearing contaminated gloves for 1 minute (Worksheet E01). The hazard quotients are not precisely different by a factor of 60, because hazard quotients in the range of 0.1 and higher are rounded to one significant place.

15

4

16 The upper bound of the risk quotients associated with accidental spills on to the surface

17 of the hands or legs lead to hazard quotients that exceed the level of concern (LOC=1.0)

18 and are higher than those associated with general exposures for workers wearing effective

19 20 PPE. The central and lower bound estimates of the hazard quotients are below the level of concern.

21

22 Any number of more or less severe accidental exposure scenarios could be constructed.

23 The 1-minute and 1-hour scenarios for rotenone are consistent with exposure scenarios

24 used in all other Forest Service risk assessments and are intended to serve only as an

25 indication of the potential consequences of imprudent handling of pesticides.

26

27 28 For rotenone, it is apparent that aggressive steps are warranted in the event of accidental exposures.

### 29 *3.4.3. General Public*

30 The risk characterizations for members of the general public are summarized in

31 Worksheet E04 and are based on the estimates of exposure from Worksheet E03. As

32 emphasized in the exposure assessment for members of the general public (Section

33 3.2.3), U.S. EPA/OPP (2007a) requires that effective measures be taken to preclude

34 access of members of the general public to the treatment area. In addition, the EPA

35 generally requires detoxification of rotenone with potassium permanganate.

36 Consequently, aquatic applications of rotenone should be conducted in a way that ensures

37 that exposure and its consequential risk to members of the general public is minimal. All

38 of the risk quotients given in Worksheet E04 and discussed below would involve

- 39 instances in which the requirements imposed by the U.S. EPA on public access to treated
- 40 sites are not properly implemented.
- 41

42 The non-accidental acute exposure scenarios modestly exceed a level of concern (with a

43 central estimate HQ of 1.3 an upper bound HQ of 1.9) for a child drinking contaminated

44 water from a lake or stream. As discussed in the exposure assessment for this scenario 1 (Section 3.2.3.5), using the target application rate probably overestimates plausible acute

- 2 exposures, based on the differences between nominal and measured concentrations noted
- 3 by Chadderton et al. (2003). These HQ values are based on a concentration of rotenone
- 4 in water of 200 ppb, the highest application rate considered in this risk assessment. The
- 5 HQ is linearly related to the application rate. Thus, the application rate associated with
- 6 an HQ of 1 (i.e., at but not above the level of concern) is 105 ppb [200 ppb/1.9]. As
- 7 summarized in Table 4, the application rate of 105 ppb is above most the application rates
- 8 that would be used for rotenone.
- 9

10 11 12 13 14 The chronic risks associated with longer-term concentrations of rotenone in surface water are 0.6 (0.1 to 3). The upper bound HQ of 3 is based on a concentration in water of about 39 ppb rotenone equivalents (Worksheet B04b). This exposure scenario is implausible because of limitations imposed by the U.S. EPA on public access to treated waters as well as the requirement to detoxify treated waters with potassium permanganate (Section

- 15 3.1.16.2).
- 16

17 None of the non-accidental risk quotients for the consumption of contaminated fish

18 19 exceed a level of concern by a substantial margin  $-$  i.e., the highest HQ is 1.2. The lack of risk associated with scenarios for the consumption of contaminated fish is consistent

20 with human experience in the centuries old use of rotenone as a piscicide used for

- 21 harvesting fish from surface water (Section 2.2).
- 22

23 24 25 26 27 28 29 30 31 The accidental exposure scenarios all involve the spill of 200 gallons of a field solution into a small pond. The highest upper bound of the hazard quotients—i.e., HQ of 363 approaches the magnitude of the hazard quotients for accidental worker exposures. Again, these accidental exposure scenarios will not occur in a properly managed rotenone application, and they are included in this risk assessment both for consistency with other Forest Service risk assessments and to assess the potential impact of inadvertent errors or accidents in handling rotenone. Should a serious accident occur, the restrictions involved in public access to treated sites as well as the availability of potassium permanganate to detoxify rotenone would reduce the potential for adverse effects to members of the

32 general public.

### 33 *3.4.4. Sensitive Subgroups*

34 35 Women of child-bearing age, particularly women who are pregnant, as well as individuals that have a predisposition to develop Parkinson's disease are groups that

- 36 appear to be at increased risk from exposure to rotenone. As detailed in Section 3.3.3,
- 37 rotenone exposures are associated with fetal resorptions in mice, and the acute RfD for
- 38 rotenone is specifically intended to protect women of child-bearing age. As discussed in
- 39 U.S. EPA/OPP (2006e), the fetus may be at special risk as well, not only because of
- 40 potentially lethal effects (i.e., resorption) but because of the potential for longer-term
- 41 neurological effects that might not be displayed until later in life.
- 42

43 Individuals with Parkinson's disease are a group identified as being at special risk

- 44 because of the ability of rotenone to cause neurological damage resembling the effects of
- 45 Parkinson's disease (Section 3.1.6). Whether or not rotenone causes Parkinson's disease
- 1 is not clear; nonetheless, it is evident that rotenone causes neurological damage. Because
- 2 Parkinson's disease is more prevalent among the elderly, they may also be a sensitive
- 3 subgroup.

#### 4 *3.4.5. Connected Actions*

5 Because the U.S. EPA/OPP (2007e) recommends the use of potassium permanganate to

- 6 detoxify rotenone, the use of potassium permanganate is a connected action under the
- 7 National Environmental Policy Act (NEPA). The potential risks associated with the use

8 of potassium permanganate are discussed in further detail in Section 3.1.16.2. While no

9 chemical is without risk, the U.S. EPA/OPP (2007a) recommends the use of potassium

10 permanganate to reduce the greater potential risks of rotenone exposure to the general

11 public and nontarget species. As discussed above in this risk characterization for human

- 12 health (Section 3.4) and as reiterated in the risk characterization for ecological effects
- 13 (Section 4.4), the use of potassium permanganate will mitigate several exposure scenarios
- 14 that would otherwise be of concern.

#### 15 *3.4.6. Cumulative Effects*

16 Cumulative effects may involve either repeated exposures to an individual agent or

17 simultaneous exposures to the agent of concern (in this case rotenone) and other agents

18 that may cause the same effect or effects by the same or a similar mode of action. The

19 U.S. EPA/OPP (2007a) does not specifically address cumulative risks for rotenone. As

20 discussed in Section 3.1.16.1 (*In Vivo* Interactions), exposures to several different

21 compounds could either enhance or diminish the toxicity of rotenone, depending on the

22 nature of the agent and the sequence of exposure. Other agents having the same mode of

23 action as rotenone would probably have an additive effect on the toxicity of rotenone.

### 1 **4. ECOLOGICAL RISK ASSESSMENT**

#### 2 **4.1. HAZARD IDENTIFICATION**

#### 3 *4.1.1. Overview*

4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 Since the use of rotenone covered in this risk assessment involves direct applications to surface waters, aquatic organisms are an obvious concern to the hazard identification for ecological effects. The hazard identification and even the risk characterization for fish is virtually a tautology: rotenone is a piscicide, and, if rotenone is applied at effective concentrations, fish will die. Not all fish, however, are equally sensitive to rotenone. The more sensitive species of fish, such as trout and bluegills, are likely to be killed by rotenone treatments at the lower bound of labeled application rates—i.e., from 5 to 7 ppb. Even the most tolerant species of fish are likely to be killed at the upper bound of the labeled application rate—i.e., 200 ppb. Because rotenone treatments typically last for only about 6 hours prior to detoxification with potassium permanganate, concentrationduration relationships are important. For fish, the temporal relationships indicate that 6-hour LC<sub>50</sub> values are only a factor of 2-3 above the 96-hour hour LC<sub>50</sub> values. As is true for mammalian exposure, concentration-response relationships for rotenone appear to be quite steep—i.e., the  $LC_{50}$  may not be much lower than the concentration that will cause 100% mortality in fish and may not be much higher than the concentration that will cause 0% mortality in fish.

20

21 Some aquatic invertebrates may also be adversely affected by rotenone applications at the

22 23 labeled rates, and this is amply demonstrated in field studies. Aquatic invertebrates, however, have a much broader range of tolerances to rotenone than do fish. While the

24 range of  $LC_{50}$  values among different fish species is about a factor of 40, the

25 corresponding range in aquatic invertebrates spans a factor of about 10,000. The most

26 sensitive group of invertebrates, small aquatic arthropods, are about as sensitive as the

27 most sensitive fish species. Based on the available  $LC_{50}$  values, snails comprise the least

28 sensitive group of invertebrates and are more tolerant than fish to the toxicity of rotenone

29 30 by factors of up to 1000. While the effects of rotenone on aquatic vegetation have not been studied extensively, aquatic plants appear to be insensitive to rotenone.

31

32 While the focus of the current risk assessment is on the toxicity of rotenone to aquatic

33 organisms, potential risks to mammals and birds are considered quantitatively. In

34 addition, information on terrestrial plants is useful in interpreting some of the data on

35 aquatic plants. In the U.S. EPA ecological risk assessment (U.S. EPA/OPP 2006c),

36 rotenone is classified as highly toxic to mammals, only slightly toxic to birds, and

37 practically nontoxic to honeybees. The classification for mammals is clearly appropriate

38 39 and consistent with the information detailed in the HHRA for the current Forest Service risk assessment.

40

41 The classification of rotenone as only slightly toxic to birds is consistent with the data

42 considered in the EPA ecological risk assessment—i.e.,  $LD_{50}$  values of 2200 and 1680

43 mg/kg body weight, respectively, for mallard ducks and pheasants. Additional

44 information from the early study by Cutkomp (1943), however, suggests that other 1 species of birds, particularly small birds, may be much more sensitive to rotenone

2 exposure than are ducks, pheasants, and some other species. Based on relatively standard

- 3 bioassays, the most sensitive species identified in the work by Cutkomp (1943) is the
- 4 Eastern chipping sparrow for which the  $LD_{50}$  is 113 mg/kg body weight. Based on an

5 atypical bioassay in which rotenone was administered to Eastern robins in prey items,

6 doses of 25 mg/kg body weight and greater were lethal. The dose of 25 mg/kg body

- 7 weight is somewhat lower than the dose of 30 mg/kg body weight used by the EPA to
- 8 classify rotenone as highly toxic to mammals. Thus, there is some uncertainty in the
- 9 hazard identification for birds; nonetheless, it seems plausible that some species of small
- 10 birds may be sensitive to rotenone toxicity.
- 11

12 Similarly, the toxicity of rotenone to insects appears to be variable. Honeybees are

13 relatively tolerant; however, other terrestrial insects (e.g., moths) may be more sensitive.

14 Terrestrial plants are insensitive to rotenone, and the biochemical basis for this lack of

15 sensitivity seems related to the presence of a NADH/NADPH dehydrogenase in plants

- 16 that is insensitive to rotenone and that differs from the sensitive NADH/NADPH
- 17 dehydrogenase found in animals.

### 18 *4.1.2. Toxicity to Terrestrial Organisms*

#### 19 *4.1.2.1. Mammals*

20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 As summarized in the human health risk assessment (see Section 3.1), a substantial amount of information is available on the toxicity of rotenone to mammals. For many chemicals, systematic or allometric relationships are apparent between body weight and toxicity (e.g., Boxenbaum and D'Souza 1990). For some chemicals, larger mammals are more sensitive than smaller mammals, and the opposite relationship is true for other chemicals. As discussed in Section 3.3.1, the data on rotenone do suggest modest differences among species; however, these differences do not appear to be clearly related to body weight. For example, the early studies of Haag (1931) indicate that rabbits are more tolerant than small rodents to rotenone exposure and that larger mammals, like dogs and cats, may be somewhat more sensitive than rodents because they appear to eliminate rotenone more slowly. This assessment, however, is based on intravenous studies in small numbers of animals (Appendix 1), and the differences do not seem substantial. In addition, the longer-term toxicity studies in rats and dogs are remarkably similar. In a 6 month feeding study in dogs summarized in Gardener (1985b), the NOAEL was 0.4 mg/kg bw/day, and the endpoint for the LOAEL of 2 mg/kg bw/day was decreased body weight. The dog NOAEL is virtually identical to both the rat NOAEL of 0.375 mg/kg bw/day on which the chronic RfD is based and the rat LOAEL of 1.88 mg/kg bw/day which, like the dog study, is based on decreased body weight (Section 3.3.2).

39 A lack of systematic differences among species is also reflected in similar estimates of

40 lethal doses for rats and humans. For example, the  $LD_{50}$  value used by U.S. EPA/OPP

41 (2006c) to characterize the toxicity of rotenone in female rats is 39.5 mg/kg body weight.

42 This value is virtually identical to the estimated lethal dose of rotenone for a young girl

43 after accidental ingestion of a rotenone formulation—i.e., 40 mg rotenone/kg body

- 44 weight (De Wilde et al. 1986).
- 45

1 Thus, among mammalian species, the differences in sensitivity to rotenone toxicity

2 appear to be modest. Accordingly, as discussed in Section 4.3.2, only one dose-response

3 assessment is made for mammals. This approach is similar to the one taken by

4 Environmental Fate and Effects Division (U.S. EPA/OPP, EFED) in the recent ecological

5 risk assessment for rotenone (U.S. EPA/OPP 2006c). Based on the  $LD_{50}$  of 39.5 mg/kg

6 body weight in female rats (see Section 3.1.3), EFED classifies rotenone as highly toxic

- 7 to mammals (U.S. EPA/OPP 2006c, Table 3.18, p. 56).
- 8

13

9 Field studies in the published literature do not provide a clear association between

10 rotenone applications and effects on mammalian wildlife. Similarly, U.S. EPA/OPP

11 (2006c) does not report any incident data for rotenone involving species of mammalian

12 wildlife.

### *4.1.2.2. Birds*

14 15 16 17 18 19 Most of the available studies from the primary literature as well as some data extracted from the EPA ecological risk assessment (U.S. EPA/OPP 2006c) are summarized in Appendix 2. The many available reviews on rotenone toxicity focus mostly on mammals or aquatic species. Very little toxicity data are available on birds. Based on subacute dietary studies by Hill et al. (1975), summarized in Appendix 2, U.S. EPA/OPP (2006c) classifies rotenone as slightly toxic to birds.

20

21 22 23 24 25 26 27 28 29 30 31 Haag (1931) suggests that with respect to rotenone exposure, pigeons are much more tolerant than mammals. This conclusion is based on an intravenous lethal dose of 1 mg in pigeons and further studies involving dosing pigeons with rotenone in capsules. In the capsule studies, doses ranging from 200 to 500 mg caused only vomiting, and lower doses (not specified) caused no apparent adverse effects. Haag (1931) does not specify the species or body weight of the pigeons used in these studies. Generally, the body weights of conventionally studied pigeons (i.e., *Columba livia*, the Rock Dove or feral pigeon) is about 270 g (Sibley 2000, p. 260). Using the body weight of 270 g, the intravenous dose of 1 mg/bird corresponds to about 3.7 mg/kg body weight, which is much higher than the lethal intravenous doses reported for mammals—i.e., from 0.2 to 0.65 mg/kg body weight (Appendix 1).

32

33 34 35 36 37 38 39 40 41 42 Again, if 270 g is assumed to be the body weight of a pigeon, the rotenone doses of 200 to 500 mg reported by Haag (1931) in the capsule studies correspond to a doses of about 740 to 1850 mg/kg body weight. These doses, which caused only vomiting in pigeons, are only somewhat lower than the gavage  $LD_{50}$  values in birds  $\rightarrow$  i.e., 1680 to 2200 mg/kg body weight from an unpublished study by Tucker (1968, MRID 143250)—submitted to the U.S. EPA/OPP (2006c). The  $LD_{50}$  values cited by U.S. EPA are similar to the  $LD_{50}$ values for rotenone cited in Tucker and Crabtree (1970)—i.e., >2000 mg/kg body weight for mallards and >1414 mg/kg body weight for pheasants. In Tucker and Crabtree (1970), however, the toxic material is reported as 32.38% cubé resins, and it is unclear whether the doses refer to the resin or to rotenone.

43

44 45 Cutkomp (1943) conducted somewhat unusual studies in which Eastern robins were fed derris dust (0.75% rotenone) incorporated into various prey items. Some birds survived 1 doses of 3-15 mg/kg body weight, while others died after doses of 8-34 mg/kg body

2 weight. No birds survived doses of 25 mg/kg body weight, which would correspond to a

3 rotenone dose of 0.1875 mg/kg body weight, substantially below any oral lethal doses

- 4 reported in mammals.
- 5

6 Cutkomp (1943) also conducted studies in which several other species of birds were

7 exposed to rotenone in capsule form. As summarized in Appendix 2, these studies

8 consist of both bioassays with relatively few animals (i.e., analogous to range-finding

9 studies) as well as bioassays with larger numbers of animals (i.e., analogous to full

10 studies). In the full studies, the  $LD_{50}$  values range from 113 mg/kg body weight for the

11 Eastern chipping sparrow to 3077 mg/kg body weight for 28-day-old chickens.

12

13 14 15 As is true for mammalian exposure to rotenone, the  $LD_{50}$  values from Cutkomp (1943) do not suggest a clear pattern in sensitivity among species based on differences in body weight. What is more, Cutkomp (1943) does not report the body weights of the test

16 species. Using data from Dunning (1993), the typical body weight of the most sensitive

17 species—i.e., the chipping sparrow, *Spizella passerina*—is about 12.3 g (Dunning 1993,

18 p. 287). This species weighs much less than some of the more tolerant species, like older

19 chickens and pheasants. Nonetheless, one of the more tolerant species  $(LD_{50} = 853)$ 

20 mg/kg body weight) is the English sparrow (*Passer domesticus*), which has a typical

21 body weight of about 28 g (Dunning 1993, p. 287). A more consistent pattern in the data

22 from Cutkomp (1943) is that younger birds of the same species are more sensitive than

23 24 older birds to rotenone toxicity. [See the data on chickens and pheasants in Appendix 2.] Whether or not the difference in sensitivity is attributable to differences in size or other

25 factors is unclear.

### 26

# *4.1.2.3. Terrestrial Invertebrates*

27 28 29 30 31 32 33 34 35 36 37 Some important nontarget terrestrial insects do not appear to be sensitive to rotenone while other species (primarily pest species) do appear to be more sensitive to rotenone. Until recently, rotenone was registered as an insecticide to control several species of crop insects (U.S. EPA/OPP 2006c). Presumably, this detail indicates that rotenone is an effective insecticide at sufficiently high application rates to terrestrial vegetation. Delaney and Wilkins (1995) report a 72-hour LC<sub>50</sub> of 2  $\mu$ g/cm<sup>2</sup> rotenone in the diamondmoth on treated leaf surfaces. The residue rate of  $2 \mu g/cm^2$  corresponds to a terrestrial application rate of only about 0.18 lb a.i./acre, which is similar to the application rate of 0.22 lb a.i./acre rotenone that had been used on some vegetable crops prior to the cancellation of rotenone as an insecticide for use on crops (U.S. EPA/OPP 2006c, Table 3.4, p. 32).

38

39 Cell culture assays also indicate that rotenone can be an effective and perhaps selective

40 insecticide. Based on cell growth inhibition assays using cells from the Egyptian cotton

41 leaf worm and mouse fibroblast cells, rotenone was more potent in insect cells than in

42 mammalian cells by a factor of 5 (EC<sub>50</sub> values for growth inhibition of 10<sup>-8</sup> M vs. 2  $x10^{-7}$ 

43 M). In cell bioassays using mosquito cell cultures, rotenone was the most potent of 20

44 common insecticides (including malathion, lindane, and DDT) in inhibiting cell growth

45 (Mitsuhashi et al. 1970).

- 1
- 2 Based on a standard contact bioassay, however, the  $LD_{50}$  of rotenone in honeybees is  $>60$
- 3 µg/bee. The EPA uses this dose to classify rotenone as *Practically Non-toxic* to bees
- 4 (U.S. EPA/OPP 2006c, p. 57). Using a body weight of 0.093 g  $(0.000093 \text{ kg})$  for the
- 5 honey bee (USDA/APHIS 1993), the LD<sub>50</sub> of  $>60$  µg/bee corresponds to a dose of
- 6 >645 mg/kg body weight.
- 7
- 8 Haag (1931) indicates that maggots (species not specified) were not adversely affected by
- 9 rotenone sprinkled on food; however, neither the food material nor the rotenone
- 10 concentration is specified in the study. Haag (1931) also suggests that rotenone may be

11 12 an effective treatment for parasitic worms in hogs, which is similar to the assessment

- made more recently by Kotze et al. (2006).
- 13

# *4.1.2.4. Other Terrestrial Organisms*

14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 Although not directly relevant to issues regarding the potential impact of aquatic applications of rotenone, information about the effects of rotenone on terrestrial plants and bacteria is useful for interpreting the toxicity data on aquatic plants (Section 4.1.3.4). Assays of mitochondrial activity in red beetroots, potatoes, and soybeans indicate that plant mitochondria are relatively insensitive to rotenone. Furthermore, the relative insensitivity is attributed to the presence of an NADH/NADPH dehydrogenase in plants which is insensitive to rotenone (Menz and Day 1996). In addition, rotenone is not an effective inhibitor of respiration in yeast (*Saccharomyces cerevisiae*) (Walker 1990) and does not appear to be cytotoxic in broad beans, except at saturated solutions (Amer and Mikhael 1986). The observation that terrestrial plants and microorganisms are relatively insensitive to the effects of rotenone is consistent with field observations that aquatic applications of rotenone do not adversely affect aquatic plants (Section 4.1.3.4). One study is available on the toxicity of rotenone to the brown tree snake, *Boiga irregularis*, an invasive pest reptile in Guam. Gavage administration of rotenone caused

29 mortality in the tree snake at a doses of 1.25 mg/kg bw (1/5 animals) and doses of 2.5 to

- 30 40 mg/kg bw (5/5 animals). When incorporation into the diet, however, at doses
- 31 32 equivalent to 100 to 200 mg/kg bw, no mortality was noted in treated snakes (Johnston et al. 2001).
- 33 *4.1.3. Aquatic Organisms*
- 34 *4.1.3.1. Fish*
- 35 *4.1.3.1.1. General Considerations*

36 37 38 39 40 41 As would be expected for a commercial piscicide that has been used for many years, the toxicity of rotenone to fish has been studied in great detail. Standard published toxicity studies are summarized Appendix 4. The U.S. EPA considers numerous toxicity studies submitted in support of the registration of rotenone, and these unpublished studies are summarized in risk assessment documents prepared by U.S. EPA/OPP (2006c, 2007a). In addition, the literature on rotenone includes several reviews on the toxicity of rotenone

42 to fish (Haley 1978; Hinson 2000; Ling 2003; Ott 2008) as well as on specific 1 applications of rotenone to control unwanted fish species (Entrix 2007; Finlayson et al.

- 2 2000; Marking 1992; Rotenone Stewardship Program 2008; Turner 2007).
- 3

4 5 6 7 8 9 10 11 12 13 Composing a hazard identification for fish on a compound intended to kill fill may seem to be a somewhat simple, self-evident, and perhaps pointless exercise. If rotenone is applied at effective concentrations, fish (and perhaps all fish) will die. Nonetheless, there are relevant issues to be addressed in an ecological risk assessment concerning the risks of rotenone exposure to fish, and they include: the range of sensitivities among species, the relationship between treatment time and toxicity, the residual toxicity of rotenone i.e., how long treated water will remain toxic—and the use of potassium permanganate to detoxify rotenone. Most Forest Service risk assessments do not specifically address efficacy. In general,

14 Forest Service risk assessments attempt to assess the range of sensitivities in groups of

15 aquatic organisms, including fish. Subsequently, separate toxicity values are derived for

16 sensitive and tolerant species in the dose-response assessment (Section 4.3.3.1). While

17 this general approach is maintained in the current risk assessment, the efficacy of

18 rotenone is relevant to the hazard identification for fish in terms of the sensitivities of

19 20 nontarget species relative to target species. As noted in Table 4, typical application rates for rotenone range from 25 to 100 ppb, the maximum application rate is 200 ppb, and

21 application rates for *selective treatment* range from 5 to 7 ppb.

22

23 24 25 The full range of applications rates for rotenone—i.e., from 5 to 200 ppb—appears to encompass the range of sensitivities for most species of fish. As illustrated in U.S. EPA/OPP (2006c, Figures 4.1 and 4.2, p. 84), the range of 96-hour  $LC_{50}$  values for both

26 technical grade rotenone and rotenone formulations spans a range of concentrations

- 27 (expressed as rotenone) of about 2-100 ppb.
- 28

# *4.1.3.1.2. Species Sensitivity*

29 30 31 32 33 Figure 3 in this Forest Service risk assessment illustrates the species sensitivity distribution for fish based on studies using technical grade rotenone (expressed as TGAI or technical grade active ingredient). Figure 3 includes all of the data in EPA Figure 4.1 as well as additional data from studies in Appendix 4. All of the specific data points used in Figure 3 are summarized in Table 9. For rotenone, the 96-hour  $LC_{50}$  value may not be

34 35 the most appropriate duration for comparisons. As summarized in Section 2, rotenone concentrations are typically maintained in treated water for much shorter periods of time.

36 The 96-hour  $LC_{50}$  value is used for initial estimates of interspecies variability simply

37 because this duration is the most commonly reported toxicity value in the literature. The

38 toxicity of rotenone over shorter periods of exposure is discussed further below.

39

40 In Figure 3 as well as in subsequent plots of species sensitivity distributions discussed in

41 this risk assessment, the x-axis plots the toxicity value (in this case the 96-hour  $LC_{50}$ ) and

42 the y-axis plots the corresponding cumulative frequency associated with the toxicity

43 value. For example, the first point in Figure 3 is the 96-hour  $LC_{50}$  of 1.94 ppb in trout

44 reported in the EPA risk assessment (U.S. EPA/OPP 2006c, MRID 439751-02). There

45 are a total of 19 points in Figure 3. Thus, the  $LC_{50}$  of 1.94 ppb on the x-axis has a

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 corresponding cumulative frequency of about 0.0525 (1/19). The second point, also in trout, is an  $LC_{50}$  of 2.9 ppb, and this point is plotted with a cumulative frequency of about 0.105 (2/19). Each of the subsequent ordered sets of  $LC_{50}$  values and cumulative frequency are plotted in a similar manner. While species sensitivity distributions can be used quantitatively (e.g., Posthuma et al. 2002), this type of use entails assumptions concerning the random selection of species. In all of the species sensitivity distributions given in this risk assessment, the species selected for study are dominated by standard test species used for pesticides (e.g., rainbow trout, fathead minnows, and bluegill sunfish). Thus, species sensitivity distribution plots in the current risk assessment are used only to illustrate patterns in the data. As illustrated in Figure 3, rainbow trout are the most sensitive species of fish. Four bioassays in rainbow trout were conducted with rotenone, and the 96-hours  $LC_{50}$  values range from 1.94 to 5.8 ppb (Chen and Farrell 2007). The magnitude of this variability is relatively modest—i.e., about a factor of 3—and is commonly seen in comparisons of bioassays conducted by different investigators, at different times and with different populations of animals (e.g., Buhl 2002, p.24 ff; Schimmel 1981). As illustrated in Figure 3, the sensitivities of trout to rotenone overlap with the sensitivity of other common test species such as the fathead minnow and bluegill sunfish. Carp and some other cyprinids such as goldfish are among the most tolerant species of fish. The overall range of sensitivities among species in terms of the 96-hours  $LC_{50}$  values spans a factor of about 40—i.e., a lower bound of 1.94 ppb and an upper bound of 80 ppb.

- 24 25 26 27 28 29 The range of application rates or target concentrations for rotenone—i.e., from 5 to 200 ppb—encompasses the reported 96-hours  $LC_{50}$  values for most species of fish. While the groupings of species on which acute toxicity data are available do not necessarily reflect the variability of all fish, the available data suggest that the application rate range for *selective treatment* (5-7 ppb) would be effective for fish species not commonly classified as target species—i.e., trout.
- 30

31 32 While most of the  $LC_{50}$  studies summarized in Table 9 and illustrated in Figure 3 do not report the slope of the concentration-response curves, most of the  $LC_{50}$  values given in

- 33 Appendix 4 have a rather narrow range. Confidence intervals for  $LC_{50}$  values depend on
- 34 the slope of the concentration-response curve as well as random scatter (e.g., Finney
- 35 1971). The slope is inversely related to inter-individual variability in a population, with
- 36 steeper slopes indicating less variability which in turn leads to narrower confidence
- 37 intervals given similar patterns of random scatter. As noted by Chen and Farrell (2007)
- 38 the concentration-response relationship for rotenone is very steep: the study indicates that
- 39 a concentration of 5 ppb resulted in no mortality, while a concentration of 6.6 ppb
- 40 resulted in 100% mortality. Although this example may be extreme, the steep
- 41 concentration-response relationship is consistent with the apparently steep dose-severity
- 42 relationship in mammals (Section 3.3.4) as well as the apparently steep dose-severity
- 43 relationship in aquatic invertebrates (Section 4.3.3.3).

### 1 *4.1.3.1.3. Inerts and Adjuvants*

2 3 4 5 6 7 8 9 As noted in Section 3.1.14 (Inerts and Adjuvants), there is little basis for asserting that inerts contributed substantially to the toxicity of rotenone formulations. Moreover, the EPA ecological risk assessment (U.S. EPA/OPP 2006c) specifically notes that rotenone formulations are generally less toxic than rotenone itself. The relationship of formulation toxicity to the toxicity of technical grade rotenone (TGAI) to rainbow trout is illustrated in Figure 4. Two sets of points are plotted in Figure 4—triangles represent bioassays of rotenone TGAI, and diamonds represent various formulations. The data used in Figure 4 are summarized in Table 10 for the formulations and in Table 9 for the TGAI.

10

11 12 13 14 15 16 17 18 19 20 21 22 As illustrated in Figure 4, the data points for the formulations are shifted substantially to the left of the corresponding TGAI, indicating that the toxicity of the formulations is generally less than the toxicity of rotenone itself. This pattern is consistent with the generalization suggested by U.S. EPA/OPP (2006c) that inerts in rotenone formulations do not contribute substantially to toxicity. As also illustrated in Figure 4, however, most of the least toxic formulations reported in the literature do not appear to be formulations that are currently used, which is clearly the case with the formulation data reported by Tooby et al. (1975)—i.e., formulations such as Dectinol, Murphy's Liquid Derris, and Bugge's Liquid Derris. Some of the other data points used in Figure 4 are taken from U.S. EPA/OPP (2006c), and it is not clear if these formulations are currently in use. In addition, some of the currently used formulations—i.e., Noxfish and Chemfish Regular appear to have toxicity values similar to those of the TGAI.

23

24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 Marking and Bills (1976) specifically assayed differences in toxicity to rainbow trout for three rotenone formulations, two of which appear to correspond with formulations still in use. The three formulations tested by Marking and Bills (1976) are specified as Noxfish (5% rotenone), Noxfish-Pro (2.5% rotenone and 2.5% piperonyl butoxide), and rotenone powder (33% rotenone). The Noxfish formulation used by Marking and Bills (1976) has the same percentage of rotenone as Noxfish Fish Toxicant (Table 2). The Noxfish-Pro formulation used by Marking and Bills (1976) has the same amount of rotenone and piperonyl butoxide as Nusyn-Noxfish Fish Toxicant as well as other synergized formulations (Table 2). The 33% rotenone powder used by Marking and Bills (1976) does not correspond to any end-use formulation (Table 2) but has a rotenone concentration similar to some non-end use formulations (Table 7). The advantage in using the Marking and Bills (1976) data in assaying differences in rotenone formulations is that the bioassays were all conducted in the same laboratory (U.S. Fish and Wildlife Service, Le Crosse, Wisconsin) using the same experimental methods. In addition, Marking and Bills (1976) provide time-course data—i.e.,  $LC_{50}$  values for 1, 3, 6, 24, and 96 hours.

41 42 43 An analysis of the data from Marking and Bills (1976, Table 9) is provided in Figure 5 of the current Forest Service risk assessment. In this analysis, the assumption tested is that there is no significant difference in toxicity, expressed as TGAI, among the three

44 formulations. Thus, the  $LC_{50}$  data are pooled and fit to a standard log-log function:

$$
Log10(LC50) = a Log10(Hours) + b
$$

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 where *a* and *b* are model parameters. A complication in this analysis is that the Noxfish-Pro formulation contained both rotenone (2.5%) and piperonyl butoxide (2.5%). As discussed in Section 3.1.14.1 (Inerts), an additional assumption is made that a piperonyl butoxide/rotenone mixture is equivalent to an equal mass of rotenone. Thus, in the statistical analysis, the  $LC_{50}$  values reported by Marking and Bills (1976) for Noxfish-Pro are doubled, as illustrated in Figure 5 with large open hexagons for the unadjusted values and small triangles for the adjusted values. Finally, since Marking and Bills (1976) did not test TGAI rotenone, the  $LC_{50}$  of 1.94 ppb for TGAI rotenone is included in Figure 5 only to illustrate that the regression of the formulation is consistent with the toxic potency of rotenone. As summarized in Figure 5, the combined data fit the following model:  $Log_{10}(LC_{50}) = -0.45 Log_{10}(Hours) + 1.22$ with an  $r^2$  of 0.90 and a p-value of 0.0000002—i.e., the model accounted for about 90% of the variability in the data and the fit was highly significant. Thus, this analysis supports the suppositions that the toxicity of the formulations can be accounted for by rotenone and that piperonyl butoxide, at least in 1:1 mixtures with rotenone, behaves as an equivalent amount of rotenone itself. In addition to supporting two suppositions about the toxicity of rotenone formulations i.e., the utility of the TGAI transformation and the equivalence of piperonyl butoxide to the TGAI—the study by Marking and Bills (1976) is also useful for examining the relationship of duration of exposure to toxicity. Removing the log-transformation from the model fit in Figure 5, the relationship of the  $LC_{50}$  to duration is:  $LC_{50} = 16.5$  Hours<sup>-0.45</sup> where 16.5 is equivalent to  $10^{1.22}$ . Since most rotenone treatments will be followed by detoxification after about 6 hours, the relationship of the 6-hour LC<sub>50</sub> to the 96-hour LC<sub>50</sub> is of interest. For trout—i.e., the species used in generating the above equation—this ratio can be calculated by substitution: 6-h LC<sub>50</sub>/96-h LC<sub>50</sub> = 7.36 / 2.12 = 3.47 More generally, the relationship can be simplified as:  $t_1$  LC<sub>50</sub>/ $t_2$  LC<sub>50</sub> = 16.5 x  $t_1^{-0.45}$  / 16.5 x  $t_2^{-0.45}$  =  $t_1^{-0.45}$ / $t_2^{-0.45}$  =  $(t_1/t_2)^{-0.45}$ The 3.47 estimate based on the regression does somewhat overestimate the actual ratios based on the  $LC_{50}$  values reported in Marking and Bills (1976)—i.e., an average of 2.26 with a standard deviation of 0.56. This overestimate is due to a slight curvilinearity in the data, as illustrated in Figure 5.

1 *4.1.3.1.4. General Concentration-Time Relationships* 

2 3 4 5 6 7 8 9 10 11 12 13 14 In trout, the 6-hour  $LC_{50}$  values appear to be about a factor of 2-3 higher than the 96-hour  $LC_{50}$  values. In terms of assessing the efficacy of 6-hour treatment periods over the range of application rates for rotenone—i.e., from 5 to 200 ppb—the 6-hour trout  $LC_{50}$  of about 7 ppb is only marginally relevant because trout are a highly sensitive species. Based on the overall species sensitivity distribution for rotenone (Figure 3 and Table 9), the highest 96-hour  $LC_{50}$  value is 80 ppb. Assuming that the relationship for trout holds for more tolerant species, a 6-hour application rate at the highest labeled rate for rotenone would be lethal to relatively tolerant species – i.e., 200 ppb /  $3 = 66.6$  ppb. The upper bound of the typical application rate for streams of 100 ppb (Table 4) would also be lethal to the great majority (about 95%) of the species. Based on the labeled rates for ponds, the upper bound of the typical application rate is only 50 ppb (Table 4). Assuming that the 6 hour LC<sub>50</sub> for target species is a factor of about 2-3 times the 96-hour LC<sub>50</sub>, a target application rate of 50 ppb might be ineffective over a 6-hour treatment period.

15

16 17 Data for assessing the effects of the duration of exposure and concentration of rotenone in controlling target species, particularly estimates of 6-hour  $LC_{50}$  values is very limited.

18 Marking and Bills (1976) provide  $LC_{50}$  values for Noxfish in 21 species of fish;

19 furthermore, for 16 of the 21 species, toxicity values are given for durations of 3, 6, 24,

20 and 96 hours. These data are summarized in full in Appendix 4 as Supplemental Table 1.

21 As with the trout data from Marking and Bills (1976), the bioassays on these 21 species

22 23 are ideal for assessing temporal relationships, because many of the variables involved in assessing interspecies relationships—e.g., different formulations, holding conditions,

24 experimental methods, etc.— are identical in the data presented by Marking and Bills (1976).

- 25
- 26

27 28 29 30 31 32 33 34 A major disadvantage of the Marking and Bills (1976) report, however, is that the units of the  $LC_{50}$  values are not specified. While the investigators state that the  $LC_{50}$  values for the formulation comparison in trout are expressed in mg a.i./L, the other toxicity values in this study are not explicitly identified mg a.i./L or mg formulation/L. A review of the values suggests that they are reported in units of mg formulation/L; however, this is not certain. Nevertheless, as illustrated above, the uncertainty regarding the units of measure is not crucial for estimating the slope of the concentration-time relationship—i.e., the units of the  $LC_{50}$  cancel out in taking the ratio of one duration to that of another.

35

36 37 38 39 40 41 42 43 The data for the 16 species with full time-course toxicity values are illustrated in Figure 6. The dashed lines in Figure 6 are plotted using the slope from the trout data discussed above (i.e., -0.45) and are included only for comparison. Overall, the time-course for the 16 species of fish are similar to that for trout, and the average of the 6-hour  $LC_{50}$  to the 96-hour  $LC_{50}$  is 2.64 (SD 1.08). This value is intermediate between the average value of 2.26 for the three formulations in trout, discussed above, and the value based on the slope of -0.45—i.e., 3.47. Thus, the generalization that the 6-hour  $LC_{50}$  is likely to be from 2 to 3 times higher than the 96-hour  $LC_{50}$  seems to hold for a large number of species. The

44 specific ratios of the 6-hour  $LC_{50}$  to the 96-hour  $LC_{50}$  values based on the data provided

45 by Marking and Bills (1976) range from about 1 to 5. As detailed in Section 4.1.3.3, a 1 substantially different and more marked concentration-time relationship is apparent in

- 2 invertebrates exposed to rotenone.
- 3

### *4.1.3.1.5. Detoxification with Potassium Permanganate*

4 5 As discussed in Section 3.1.16.2, the U.S. EPA requires the detoxification of rotenone with potassium permanganate at least under some circumstances (U.S. EPA/OPP 2007a).

6 The use and efficacy for potassium permanganate detoxification of rotenone is amply

7 8 documented in the literature (e.g., Engstrom-Heg 1972; Marking and Bills 1976; Mahon and Balon 1980).

9

10 11 12 In both the human health and ecological risk assessments, the required use of potassium permanganate substantially limits any concern associated with longer-term exposures. While longer-term exposures are not a substantial concern for members of the general

13 public (Section 3.4.3), longer-term exposures would be a concern for sensitive species of

- 14 fish, invertebrates, and perhaps amphibians, if effective detoxification with potassium
- 15 permanganate were not used (Sections 4.4.3).
- 16

17 Nevertheless, there are potential risks associated with the use of potassium permanganate

18 to neutralize rotenone. The detoxification of rotenone by potassium permanganate is

19 effective because potassium permanganate is a strong oxidizing agent. As a strong

20 oxidizing agent, potassium permanganate can cause substantial damage to aquatic

21 22 organisms exposed to the permanganate anion at high concentrations. The toxicity of

23 potassium permanganate to fish is not well studied, relative to the toxicity of rotenone. The reported 96-hour  $LC_{50}$  values for fish exposure to potassium permanganate range

24 from 750 to 4920 ppb (U.S EPA/OPP 2006c, p. 58 ff). While concentrations as low as

25 750 ppb are reported as  $LC_{50}$  values, potassium permanganate is also used to prevent or

26 treat diseases in fish in recreational or commercial ponds, and the recommended

27 therapeutic application rate for a long-term treatment is 2000 ppb.

28

29 30 31 32 33 34 Based on the recommended KMnO4:rotenone ratios, ranging from 2:1 to 4:1 (Finlayson et al. 2000; U.S. EPA/OPP 2007a), potassium permanganate might be applied at target concentrations of up to 800 ppb to detoxify rotenone at the maximum application rate of 200 ppb. While this rate is below the recommended therapeutic rate of 2000 ppb, the data from U.S. EPA/OPP (2006c) suggest that 800 ppb might be toxic to some fish.

35 36 37 38 39 40 That potassium permanganate constitutes a serious or substantial hazard, however, is not clear. If potassium permanganate is properly applied, the permanganate anion will be rapidly consumed by rotenone and other organic material in the water; accordingly, risks to fish and other aquatic organisms would be minimal. As noted by Finlayson et al. (2000, p. 119), an algorithm for estimating the target concentration of potassium permanganate as a multiplier (*M*) of the target concentration of rotenone can be

41 developed using the data from Engstrom-Heg (1972):

42 43  $M = 1 + 0.002$  (TA  $- 20$ ) + 0.5 OD

44 45 where TA is total alkalinity (as ppm  $CaCO<sub>3</sub>$ ) and OD is the organic demand (as ppm). 1

- 2 The likelihood of adverse effects to fish and other aquatic organisms associated with the
- 3 misapplication/over use of potassium permanganate is difficult to assess quantitatively,
- 4 but the risks seem to be remote. Incident reports of adverse effects in nontarget aquatic
- 5 organisms associated with applications of rotenone frequently involve applications in
- 6 which insufficient rather than excess amounts of potassium permanganate were applied
- 7 (U.S. EPA/OPP 2006c, pp. 83, 94, 184-185; Finlayson et al. 2000). Incidents of adverse
- 8 effects associated with applications of excess potassium permanganate have not been
- 9 encountered.
- 10 *4.1.3.2. Amphibians*

11 Few studies, relative to those in fish, are available on the toxicity of rotenone and

12 rotenone formulations to aquatic phase amphibians. The available studies are

13 summarized in Appendix 5. As noted in Appendix 5, one of the major limitations in

- 14 15 interpreting the available studies involves the distinction between concentrations reported
- 16 as rotenone (TGAI) and those reported as formulation. The only three exceptions are the studies by Haag (1931), Hashimoto and Nishiuchi (1981), and Holcombe et al. (1987), all
- 17 of which report toxicity values as concentrations of rotenone.
- 18

19 20 21 22 Assessments of potential risks to amphibians are thus based on relatively sparse data, and the assessments tend to vary. McCoid and Bettoli (1996) suggest that larval amphibians may be very susceptible to rotenone. On the other hand, the study by Ling (2003) suggests that larval amphibians, in general, appear to have sensitivities similar to those of

23 the most tolerant species of fish, and a similar assessment is offered by Haque (1971).

24 25 While the data for making quantitative comparisons between fish and amphibian

26 27 28 29 30 31 32 33 34 sensitivities are limited, the assessment by Ling (2003) appears to be correct. The early work of Haag (1931) indicates that exposures for *several hours* to 2 ppm rotenone, which is equivalent to 2000 ppb, caused mortality in frogs (*Rana pipiens*). The most directly comparable data in fish are the 3-hour  $LC_{50}$  values of 4.53-8.7 ppb rotenone in rainbow trout (Marking and Bills1976, Table 9). Based on 96-hour  $LC_{50}$  values in tolerant species of fish—i.e., 80 ppb—and the general slope of the concentration-duration relationship for rotenone (i.e., -0.45), a 96-hour  $LC_{50}$  would correspond to a 3-hour  $LC_{50}$  of about 380 ppb  $[80 \text{ ppm} \times (3/96)^{-0.45}]$ . Thus, the lethal concentration of 2000 ppb reported by Haag (1931) is consistent with the assessment that amphibians, relative to tolerant fish species,

35 may be as, and perhaps more, tolerant to rotenone exposure. The apparent relative

- 36 tolerance of amphibians relative to fish is also suggested by 48-hour  $LC_{50}$  of 330 ppb in
- 37 38 the Japanese common toad, with is a factor of about 4 greater than the  $LC_{50}$  of 80 ppb for the most tolerant species of fish (Section 4.1.3.1.2).
- 39

40 Notwithstanding the above, the assessment by McCoid and Bettoli (1996) that

- 41 amphibians may be very susceptible to rotenone is supported by a comparative toxicity
- 42 study in *Rana sphenocephala* and several species of invertebrates conducted by Chandler
- 43 and Marking (1982). As noted in Section 4.1.3.1.4, the study by Marking and Bills
- 44 (1976) is among the most extensive in fish but has limited use in quantitative estimates of
- 45 risk because the study does not clearly state whether the reported  $LC_{50}$  values are given

1 as the mass of rotenone or the mass of the formulation. A similar situation exists in the

- 2 study by Chandler and Marking (1982) on the toxicity of rotenone to the larvae of *Rana*
- 3 *sphenocephala* as well as a large number of invertebrates. Nonetheless, in terms of
- 4 relative toxicity, the study by Chandler and Marking (1982) can be used to assess
- 5 differences in sensitivity between *R. sphenocephala* and several species of invertebrates.
- 6 In other words, in terms of making comparisons among species, it does not matter if the
- 7  $LC_{50}$  values are reported as units of rotenone or as units of formulation. As summarized
- 8 in Appendix 5, Chandler and Marking (1982) report 1-hour to 96-hour  $LC_{50}$  values for *R*.
- 9 *sphenocephala* from 0.830 to 0.500 mg/L. As discussed in detail in Section 4.1.3.3, these
- 10 toxicity values are comparable to the most sensitive species of invertebrates in the
- 11 Chandler and Marking (1982) study—i.e., ostracods (with a 96-hour  $LC_{50}$  of 0.34 mg/L)
- 12 and caddisfly larvae (with a 96-hour  $LC_{50}$  of 0.604 mg/L).
- 13

14 While the units in the Chandler and Marking (1982) study are unclear, a review of

- 15 numerous studies conducted by the Fish and Wildlife Service (i.e., Bills and Marking
- 16 1988; Bills et al. 1981; Chandler and Marking 1979,1982; Marking 1988, 1982; Marking
- 17 and Bills 1976, 1981; Marking et al. 1984) suggests that the common practice was to
- 18 report toxicity data on formulations in units of formulations. Although it is impossible to

19 determine whether this practice was undertaken by Chandler and Marking (1982), it is,

20 21 nonetheless, the conservative/protective assumption. Under that assumption, the 96-hour  $LC_{50}$  of 0.500 mg/L (500 ppb) for *R. sphenocephala* using a 5% formulation of rotenone

22 corresponds to an LC<sub>50</sub> of 25 ppb as rotenone. By comparison to 96-hour LC<sub>50</sub> values in

23 fish (Table 9), the sensitivity of *R. sphenocephala* to rotenone would be classified as

24 intermediate between sensitive and tolerant species of fish.

25

# *4.1.3.3. Aquatic Invertebrates*

26

# *4.1.3.3.1. General Considerations*

27 28 29 30 31 32 33 While the number of relatively standard toxicity studies (i.e.,  $LC_{50}$  determinations) in aquatic invertebrates (Appendix 6) is substantially less than the number of similar studies in fish (Appendix 4), the number of  $LC_{50}$  estimates for various groups of aquatic invertebrates is sufficient to characterize the toxicity of rotenone. The overall pattern in toxicity indicates that small zooplankton are as sensitive as sensitive species of fish to rotenone, and that other groups, like larger arthropods and mollusks are much less sensitive.

34

35 36 The standard toxicity studies on aquatic invertebrates are supported by numerous field studies (Appendix 7) on the effects of rotenone applications in streams and ponds. In

37 38 addition, this literature tends to focus on effects in aquatic invertebrates. Accordingly, the hazard identification for aquatic invertebrates is similar to that for fish in that the

- 39 hazards are more or less self-evident. If rotenone is applied at application rates sufficient
- 40 to kill fish, adverse effects on some groups of aquatic invertebrates will occur, although
- 41 most field studies suggest that the affected populations of aquatic invertebrates will
- 42 recover.

### 1 *4.1.3.3.2. Species Sensitivity*

2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 As with fish (Section 4.1.3.1), the interpretation of the variability in the acute toxicity of rotenone to aquatic invertebrates is complicated by variability in the toxicity of rotenone TGAI as well as differences in the toxicity of various rotenone formulations. Also, as with fish, some very detailed studies on the toxicity of rotenone to aquatic invertebrates do not clearly indicate whether the reported toxicity values are in units of TGAI or in units of formulation (e.g., Chandler and Marking 1982); thus, the quantitative use of these studies to assess risks for invertebrates exposed to rotenone is limited. The most common measure of the acute toxicity in aquatic invertebrates is the 48-hour  $LC_{50}$  rather than the 96-hour  $LC_{50}$  most commonly reported in fish. The 48-hour  $LC50$ values for rotenone TGAI in aquatic invertebrates are summarized in Table 11. Phylogenetically, aquatic invertebrates are a more diverse group of organisms than are fish, and this diversity is reflected in the available toxicity data on technical grade rotenone. As noted for fish in Section 4.1.3.1, the range of 96-hour  $LC_{50}$  values for fish spans a factor of about 40—i.e., from 1.94 to 80 ppb (Table 9). As indicated in Table 11, the range of 48-hour  $LC_{50}$  values in aquatic invertebrates spans a factor of about 10,000—i.e., from 3.7 to 40,000 ppb. The wide range of toxicity values for aquatic invertebrates is clearly associated with different subgroups of aquatic invertebrates. The specific pattern is illustrated in Figure 7 using the data from Table 11. Figure 7 illustrates the species sensitivity distributions for three subgroups: Cladocera (small arthropods), other larger arthropods, and snails. *Daphnia magna*, a small cladoceran arthropod commonly used in aquatic toxicity studies, appears to be about as sensitive to rotenone as are sensitive species of fish. Other small cladocerans (i.e., *Daphnia pulex* and *Simocephalus serrulatus*) appear to be somewhat more tolerant to rotenone than even tolerant species of fish. Larger arthropods such as dragonfly, stonefly, and amphipods are much more tolerant than fish to rotenone by about 2 orders of magnitude. The most tolerant group of invertebrates appears to be the snails, which are more tolerant than fish by about 3 orders of magnitude. This overall pattern of sensitivity is similar to findings in the early toxicity studies of Hamilton (1941). While the studies by Hamilton (1941) are not reported in great detail, the overall ranking of sensitivity in the studies is: *Daphnia* ≈ *Leptodora* (another cladoceran) ≈ *Diaptomus* (a copepod) > *Estheria* (a dipteran) > leaches > amphipods > *Planria* (a flatworm).

35

36 37 38 39 40 41 42 43 44 45 In addition to differences in sensitivity to rotenone, aquatic invertebrates differ from fish in terms of concentration-duration relationships. As discussed in Section 4.1.3.1.4 and illustrated in Figure 6, the 6-hour to 96-hour  $LC_{50}$  ratios for different fish species span a relatively narrow range: a factor from about 2 to 3. As illustrated in Figure 8, the corresponding ratios in aquatic invertebrates tend to be much greater—i.e., an average of about 10 with a range from about 3.7 to 34. In other words, relative to the 96-hour  $LC_{50}$ , exposures of aquatic invertebrates to rotenone must be substantially greater in a 6-hour exposure period to induce the same level of mortality. This detail has practical significance to the current risk assessment because only relatively short treatment periods will be used in aquatic applications of rotenone. This approach will tend to diminish

46 effects in aquatic invertebrates to a greater extent than in fish. Thus, rotenone can be

- 1 considered to be at least somewhat selective as a piscicide relative to its ability to
- 2 adversely affect aquatic invertebrates both in terms of  $LC_{50}$  values and concentration-
- 3 duration relationships.
- 4

### *4.1.3.3.3. Field Studies*

5 When applied to streams, terms such as *catastrophic drift* (Lintermans and Raadik 2001)

6 and *explosive* drift (Cook and Moore 1969) have been used to describe the effects of

7 rotenone on aquatic invertebrates. In other words, after rotenone is applied to streams,

8 large numbers of invertebrates will be displaced, and large increases in invertebrate

9 numbers will be noted in drift nets—i.e., nets that are placed across sections of streams to

10 monitor invertebrate populations (e.g., Cook and Moore 1969; Dudgeon 1990;

11 Lintermans and Raadik 2001; Magnum and Madrigal 1999; Morrison 1977).

12

13 Similarly, when rotenone is applied to ponds, very large decreases in zooplankton—i.e.,

14 invertebrates such as daphnids that tend to reside in the water column—are noted

15 (Anderson 1970; Burress 1982; Linn 2002; Neves 1975; Shapiro and Wright 1984).

16 While impacts on benthic organisms (i.e., organisms that reside in the subsurface) are

17 typically less severe than impacts on zooplankton (Dudgeon 1990; Houf and Campbell

18 1977), adverse effects on some groups such as midges, clams, and worms have been

19 noted (Burress 1982; Oglesby 1964; Serns 1979). In some cases, eventual increases in

20 populations or size distributions of planktonic invertebrates may be noted; however, these

21 22 increases appear to be secondary to a reduction in fish populations (Sanni and Waervagen 1990; Stenson 1973).

23

24

25 26 27 28 29 30 31 32 33 Recovery of invertebrate populations is reported in most field studies that monitor the populations over a prolonged period of time. The reported recovery periods may range from weeks (Neves 1975), to months (Cook and Moore 1969; Linn 2002; Lintermans and Raadik 2001) or even years (Anderson 1970; Morrison 1977). Some studies involving relatively short post-application observations periods, report a lack of full recovery (e.g., Burress 1982; Oglesby 1964). On the other hand, Magnum and Madrigal (1999) report that some macroinvertebrate populations did not fully recover (in the sense that some groups of macroinvertebrate populations were missing) over a 5-year observation period after and application of rotenone (150 ppb) to a river.

34

35 36 37 38 39 40 41 The widely varying durations for reported recovery periods may be attributable as much to differences in the definitions of recovery as to differences in the actual patterns of recovery. In some cases, the nature of the recovery may be incomplete in that long-term shifts in invertebrate populations may occur (Blakely et al. 2005; Prejs et al. 1997; Sanni and Waervagen 1990; Stenson 1973). The extent to which these differences in recovery patterns are attributable to differences in the nature and extent of the treatments and/or differences in the initial structure of the invertebrate communities is unclear.

42 *4.1.3.4. Aquatic Plants* 

43 44 As discussed in Section 4.1.2.4, toxicity studies in terrestrial plants indicate that plants are insensitive to rotenone because of the presence of a mitochondrial NADH/NADPH 1 dehydrogenase which is not inhibited by rotenone. While this mechanism has not been

- 2 demonstrated in aquatic plants and the toxicity of rotenone to aquatic plants has not been
- 3 carefully studied, relative to rotenone toxicity in other aquatic organisms, there is no
- 4 basis for asserting that rotenone is likely to have any direct toxic effect on aquatic plants,
- 5 except at very high concentrations. At a concentration of 500  $\mu$ M rotenone (about
- 6 197,000 ppb), decreased mitochondrial energy production was observed in a marine alga,
- 7 *Nanochlorpsis gaditana* (Huerta et al. 2002). The EC<sub>50</sub> for growth inhibition in
- 8 *Tetraselmis suecica*, another marine alga, is 723,000 ppb (Gilbert et al. 1992). Sawant et
- 9 al. (1995) assayed methanol extracts of *Derris scandens* for effects on bacterial and algal
- 10 toxicity, and while growth inhibition was noted at high concentrations of the methanol
- 11 12 extract (i.e., 300  $\mu$ g/mL or 300,000 ppb), the extracts were not analyzed for rotenone concentrations.
- 13
- 14 As summarized in Appendix 7, most aquatic field studies generally report no direct
- 15 effects on aquatic plants. Secondary effects, primarily algal blooms, are associated with
- 16 adverse effects on zooplankton grazers (Anderson 1950; Sanni and Waervagen 1990).
- 17 An exception to this pattern of algal blooms is the report by Shapiro and Weight (1984),
- 18 which reported a decrease in phytoplankton abundance. This effect, however, appears to

19 have been associated with a decrease in fish populations (consumers of zooplankton)

20 rather than a direct effect of rotenone on the algae. The decrease in fish numbers led to

- 21 an increase in the zooplankton population, with consequent increased grazing and a
- 22 decrease in algal populations.
### 1 **4.2. EXPOSURE ASSESSMENT**

#### 2 *4.2.1. Overview*

3 4 5 6 7 8 9 10 11 12 13 14 15 The exposure assessments for the ecological risk assessment generally parallel those used for the general public in the human health risk assessment. In other words, the exposure scenarios are similar in the basic assumptions concerning the application of rotenone. Differences in the estimated doses from those in the human health risk assessment are attributable to differences in body size and consumption rates for food or water. Also, as in the human health risk assessment, the exposure scenarios for terrestrial vertebrates are a subset of those used in most Forest Service risk assessments. Some exposure scenarios, such as the consumption of terrestrial vegetation, are not relevant to aquatic applications of rotenone. Lastly, all exposure assessments are based on the application of a liquid formulation, CFT Legumine, at a target concentration of 0.2 ppm (the maximum application rate) and all exposures are based on rotenone equivalents that consider joint exposures to rotenone and other related rotenoids in CFT Legumine. The exposure scenarios for terrestrial wildlife are summarized in Worksheet G01 of the

16 17 18 19 20 21 22 23 24 25 26 27 28 29 EXCEL workbook that accompanies this risk assessment. The highest exposure scenarios involve the accidental spill of 200 gallons of a field solution into a small pond. The estimated doses for birds and mammals cover a relatively narrow range: about 1.25 to 13 mg/kg body weight. The expected non-accidental acute exposures are much lower, spanning a range from about 0.04 to 0.07 mg/kg body weight. Because rotenone will be detoxified with potassium permanganate, longer-term exposures are implausible. Nonetheless, longer-term exposures are estimated to assess the consequences of not using potassium permanganate. The range of the expected doses in the longer-term exposure scenarios for the consumption of contaminated water is very low: 0.0003 to about 0.01 mg/kg body weight/day. The longer-term consumption of contaminated fish by a fisheating bird is much higher, ranging from 0.003 mg/kg bw/day to about 0.17 mg/kg bw/day.

30 31 32 33 34 35 Exposure of aquatic organisms to rotenone is taken as the nominal application rate or target concentration. In the EXCEL workbook that accompanies this risk assessment, the maximum application rate of 200 ppb is used. Using the toxic equivalency factor of 1.5 for CFT Legumine, maximum application rate of 200 ppb (rotenone) corresponds to 300 ppb rotenone equivalents. The consequences of using lower application rates are considered in the risk characterization.

### 36 *4.2.2. Terrestrial Animals*

37 All exposure scenarios for terrestrial animals are summarized in Worksheet G01 in the

38 EXCEL workbook that accompanies this risk assessment (Attachment 1). As with the

39 exposure assessments for members of the general public (Section 3.2.3), the exposure

- 40 assessments for terrestrial animals are a subset of those typically included in Forest
- 41 Service risk assessments. Rotenone will be applied directly to surface water;
- 42 consequently exposure scenarios concerning the consumption of contaminated vegetation

1 or fruit, the direct spray of a small mammal, and the consumption of a sprayed small

- 2 mammal by a predator are not included in the ecological risk assessment.
- 3

4 An important difference between the ecological and human health exposure assessments

- 5 involves the plausibility of exposure. While specific measures must be taken to limit
- 6 access of the general public to treated waters, it is impossible to impose such restrictions
- 7 on terrestrial wildlife. Nonetheless, the use of potassium permanganate detoxification
- 8 subsequent to rotenone treatment will have an impact on wildlife exposure similar to that
- 9 for the general public—i.e., longer-term exposures to rotenone will not occur. The
- 10 longer-term exposure scenarios developed in this section should be regarded as accidental
- 11 in the sense that longer-term exposures will not occur in properly conducted rotenone
- 12 applications involving prompt detoxification with potassium permanganate.
- 13
- 14 While not all standard exposure scenarios are relevant to rotenone applications, the
- 15 section designations for the excluded scenarios are given below as a matter of
- 16 convenience for individuals who regularly use many different Forest Service risk
- 17 assessments—i.e., the section designations in all Forest Service risk assessments are
- 18 consistent.
- 19 *4.2.2.1. Direct Spray*
- 20 This scenario is not relevant to aquatic applications.
- 21

# *4.2.2.2. Contact with Contaminated Vegetation*

- 22 This scenario is not relevant to aquatic applications.
- 23

# *4.2.2.3. Ingestion of Contaminated Vegetation or Prey*

- 24 This scenario is not relevant to aquatic applications.
- 25

# *4.2.2.4. Ingestion of Contaminated Water*

26 27 28 29 30 31 32 33 34 35 36 Since ingestion of contaminated water by terrestrial wildlife is likely to occur, three sets of exposure scenarios, each involving water consumption by a small mammal and a small bird, are included for an accidental spill (Worksheets F05a and F05b), the peak expected concentration in water (Worksheets F06a and F06b), and the longer-term consumption of contaminated water (Worksheets F07a and F07b). The accidental spill scenario is identical to that considered in the exposure assessment for members of the general pubic (Section 3.2.3.4). Also like the exposure assessment for members of the general public, the peak concentration in surface water is taken as the target application rate. Although longer-term exposures are unlikely, they are considered based on a 90-day average using the target application rate and the estimated field dissipation half-lives in surface water of 2 (0.5-10 ) days. Note that although Worksheets F07a and F07b calculate the longer-term

- 37 doses based on water consumption estimates for a small mammal and a small bird,
- 38 respectively, both of these worksheets use the longer-term concentrations in water
- 39 calculated in Worksheet B04b.
- 40

41 All of these exposure scenarios are conservative—i.e., will overestimate risk—because

42 the estimated water intake is based on metabolic water requirements, and the assumption

- 1 is made that the mammal or bird gets all of its water from the contaminated water body.
- 2 In most instances, both mammals and birds may obtain a significant fraction of their
- 3 metabolic water requirements from natural food sources—e.g., vegetation or prey. As
- 4 discussed further in Section 4.4 (Risk Characterization), these conservative assumptions
- 5 have no impact on the interpretation of risk because the resulting hazard quotients are far
- 6 below the level of concern.

### 7

- *4.2.2.5. Oral Exposure from Contaminated Fish*
- 8 The consumption of contaminated fish by a fish-eating bird is handled similarly to the
- 9 corresponding exposure scenarios for human health (Section 3.2.3.5). As with the
- 10 exposure scenarios in the human health risk assessment, three specific exposure scenarios
- 11 are provided based on an accidental spill (Worksheet F08), expected peak concentrations
- 12 (Worksheet F09a), and expected longer-term concentrations (F09b).
- 13
- 14 The only exception involves the bioconcentration factor (BCF) used for the longer-term
- 15 exposure scenario. In the human health risk assessment, the longer-term BCF is taken as
- 16 10.8 based on bioconcentration in fish muscle—i.e., fish fillet—under the assumption
- 17 that most members of the general public will not consume the entire fish. For wildlife,
- 18 the assumption is made that the entire fish is consumed. Thus, a higher BCF of 27.6 is
- 19 used based on bioconcentration factors in whole fish (Gilderhus et al. 1988).

### 20 *4.2.3. Terrestrial Plants*

21 Exposure scenarios for terrestrial plants are not relevant to aquatic applications.

### 22 *4.2.4. Soil Organisms*

23 24 25 Exposure scenarios for soil organisms are not relevant to aquatic applications. Exposures to benthic aquatic species are considered in the assessment for aquatic species (Section 4.2.5).

### 26 *4.2.5. Aquatic Organisms*

- 27 For the direct application of rotenone to water, expected peak exposures to aquatic
- 28 organisms are based on the target concentration; the water concentrations for accidental
- 29 spills and longer-term concentrations of rotenone in water are based on the same values
- 30 used in the exposure assessment for mammals (Section 4.2.2.4). As in the human health
- 31 risk assessment, the EXCEL workbook that accompanies this risk assessment is based on
- 32 the highest allowable application rate, 200 ppb. Using the toxic equivalency factor of 1.5
- 33 for CFT Legumine, maximum application rate of 200 ppb (rotenone) corresponds to 300
- 34 ppb rotenone equivalents. The consequences of using lower application rates are
- 35 discussed in the risk characterization (Section 4.4).

### 1 **4.3. DOSE-RESPONSE ASSESSMENT**

#### 2 *4.3.1. Overview*

3 4 5 6 7 8 9 10 11 12 13 The specific toxicity values used in this risk assessment are summarized in Table 12, and the derivation of each of these values is discussed in the various subsections of the doseresponse assessment. The available toxicity data as well as the plausible exposure scenarios support separate dose-response assessments in five groups of organisms: terrestrial mammals, birds, fish, amphibians, and aquatic invertebrates. Different units of exposure are used for different groups of organisms, depending on how exposures are likely to occur and how the available toxicity data are expressed. Unlike the human health risk assessment, the toxicity values used in the ecological risk assessment involve different endpoints for different groups of organisms and different durations of exposure. These differences are necessitated by the nature of the available data on the different groups of organisms.

14

15 16 17 For terrestrial mammals, the toxicity endpoints correspond to the NOAEL values used in the human health risk assessment for the derivation of the acute and chronic RfDs—i.e., an acute NOAEL of 15 mg/kg body weight and a chronic NOAEL of 0.375 mg/kg body

18 weight/day. Data on birds are highly variable, and a clear acute NOAEL cannot be

19 defined. Consequently, a conservative but plausible  $LD_{50}$  of 113 mg/kg body weight is

20 used to characterize acute risks in birds. Since chronic studies in birds are not available,

21 the acute NOAEL in mammals is used to characterize chronic risks to birds.

22

23 24 25 26 27 28 29 30 31 32 The toxicity values used for aquatic species reflect the range of species sensitivity distributions detailed in the hazard identification for aquatic species. For fish as well as other aquatic organisms, the acute endpoints used for the dose-response assessment for aquatic organisms all involve  $LC_{50}$  values. While this approach is not preferred in most Forest Service risk assessments, it is used for rotenone because lethality best reflects the likely outcome of rotenone applications and because most of the available acute toxicity data on rotenone involve  $LC_{50}$  determinations. Risks associated with longer-term exposures are based on NOEC values for sensitive species, however, relative potency methods based on acute toxicity are used to estimate longer-term NOEC values for tolerant species.

### 33 *4.3.2. Toxicity to Terrestrial Organisms*

### 34 *4.3.2.1. Mammals*

35 36 37 38 39 40 41 42 Most Forest Service risk assessments use the same toxicity values for mammals that are used in the human health risk assessment. In other words, the NOAEL values that are derived for the acute and chronic RfDs are used to characterize risks to mammalian wildlife. This approach is typically more conservative than the approach taken by the U.S. EPA, which generally uses acute  $LD_{50}$  values to characterize acute risks to mammals and reproductive NOAEL values to characterize chronic risks to mammals. For rotenone, the standard Forest Service approach is taken. Acute risks are based on the NOAEL of 15 mg/kg/day from the developmental toxicity study in mice (Section 3.3.3), and chronic

1 risks are based on the NOAEL of 0.375 mg/kg body weight/day from a lifetime feeding

- 2 study in rats (Section 3.3.2).
- 3

4 5 6 7 8 9 10 11 12 Exposures to rotenone will occur only over a very short period of time—i.e., a matter of a few hours—because of the use of potassium permanganate to detoxify rotenone as well as dilution and degradation. Thus, a case can be made that the standard Forest Service approach is grossly conservative. The acute RfD is based on a study involving multiple exposures during the gestation period, and the chronic RfD is based on a lifetime feeding study. While this argument has merit, the conservative values used in this Forest Service risk assessment do not impact the risk characterization. As noted in Section 4.4, risks to mammals are far below the level of concern even at the highest application rate of 200 ppb.

*4.3.2.2. Birds* 

14 15 16 17 18 19 20 21 As discussed in Section 4.1.2.2, U.S. EPA/OPP (2006c) classifies rotenone as *slightly toxic* to birds, based on an oral  $LD_{50}$  of 1680 mg/kg body weight and a dietary  $LC_{50}$  of 1608 ppm in pheasants. A somewhat more conservative approach is taken in the current Forest Service risk assessment. Based on the study by Cutkomp (1943), the current risk assessment uses the  $LD_{50}$  of 113 mg/kg body weight for the Eastern chipping sparrow. While the studies by Cutkomp (1943) are not as fully detailed as the more standardized and better-documented studies used by EPA, Cutkomp (1943) tested a large number of relevant species of avian wildlife.

22

13

23 24 25 26 27 28 29 The decision to take this somewhat more conservative approach is based on the commonalities noted in the toxicity of rotenone to a wide range of species. As discussed in Section 4.1.2.1, intravenous toxicity data in mammals and fish suggest virtually identical susceptibilities to rotenone. While some species of birds, such as pheasants, do appear to be more tolerant to rotenone than mammals, most of the toxicity data reported by Cutkomp (1943) are presented in sufficient detail to be credible and suggest that some species of birds may be as sensitive as some mammalian species to rotenone.

30

31 The approach taken in selecting the oral  $LD_{50}$  of 113 mg/kg body weight is not the most

32 33 conservative approach that could be taken. As also noted in 4.1.2.2, Cutkomp (1943) briefly summarizes a study in robins in which rotenone was administered in prey items,

34 35 and reports that the lethal oral doses to robins was about 0.1875 mg/kg body weight.

36 This dose is much lower than any reported lethal doses by oral exposure in mammals or other species of birds.

37

38 No data are available on the chronic toxicity of rotenone in birds. This lack of

39 information has only a minor impact on the current risk assessment owing to the

40 implausibility of longer-term exposures. As a protective approximation, the chronic

41 NOAEL of 0.375 mg/kg body weight/day for mammals (Section 4.3.2.1) is used to

42 characterize longer-term risks for birds. As discussed in Section 4.4, this highly

43 protective approach has no impact on the risk characterization because the resulting

44 hazard quotients are far below the level of concern.

## 1 *4.3.2.3. Terrestrial Invertebrates*

2 No dose-response assessment is developed for terrestrial invertebrates because rotenone

3 will be applied only to surface water. While incidental exposures are possible,

4 substantial impacts on terrestrial invertebrates are not likely.

5 *4.3.2.4. Terrestrial Plants (Macrophytes)* 

6 As with terrestrial invertebrates, no dose-response assessment is made for terrestrial

7 vegetation because the likelihood of exposures to rotenone during aquatic applications is

8 remote. In addition, the hazard identification for terrestrial plants is essentially

9 negative—i.e., there is no basis for asserting that rotenone will adversely affect terrestrial plants.

- 10
- 11 *4.3.3. Aquatic Organisms*

### 12 *4.3.3.1. Fish*

13 14 15 16 17 18 Forest Service risk assessments generally prefer to base dose-response assessments for fish as well as other aquatic organisms on NOAEL values rather than  $LC_{50}$  values. This approach is not taken for acute exposures to rotenone for two reasons. First, the focus of the toxicity studies in fish (Appendix 4) is on acute lethal potency. This focus is sensible in terms of assessing both the efficacy of rotenone as well as the selectivity of rotenone. Second, there is little point in focusing on relatively subtle endpoints for deriving a

19 NOAEL because these endpoints are not relevant to the use of rotenone—i.e., to kill fish.

20

21 22 23 24 25 26 27 28 29 30 31 As discussed in Section 4.1.3.1.2 and summarized in Table 9, the range of species sensitivity to rotenone in fish is well defined. The acute  $LC_{50}$  of 1.94  $\mu$ g/L in rainbow trout is used to assess effects in sensitive species of fish. This is the same toxicity value used in U.S. EPA/OPP (2006c, MRID 439751-02). For tolerant species of the fish, the acute  $LC_{50}$  of 40  $\mu$ g/L in goldfish from the study by Gersdorff and Smith (1940) is used to characterize risks. This is not the highest reported  $LC_{50}$ . As indicated in Table 9, the U.S. EPA reports an  $LC_{50}$  of 80  $\mu$ g/L in fish identified only as *Mozambique* (U.S. EPA/OPP 2003c, Figure 4.1). The EPA, however, does not reference the source of this  $LC_{50}$  value and the species of fish referenced is unclear. In addition, the toxicity value of 40 µg/L is more representative of tolerant species of fish, such as mosquito fish, carp, and the pond loach for which well-documented toxicity values are available.

32

33 34 35 36 37 38 39 40 41 For longer-term exposures, the trout NOEC of 0.00101 mg/L is used. This value is identical to the value used in U.S. EPA/OPP (2006c) and is based on the early life-stage study in trout submitted to the EPA in support of the reregistration of rotenone. This toxicity value is taken as the NOEC for sensitive species of fish. No longer-term toxicity studies are available on presumably tolerant species. As noted in the discussion of the species sensitivity distribution for fish, the range of sensitivities spans a factor of about 40 (Section 4.1.3.1.2, Table 9). Based on this relative potency, the longer-term NOEC of 0.00101 mg/L is adjusted upward by a factor of 40 to 0.04 mg/L, and this toxicity value is used as a surrogate for tolerant species of fish.

# 1 *4.3.3.2. Amphibians*

2 3 4 5 6 7 As discussed in Section 4.1.3.2, there are relatively few studies on the toxicity of rotenone to amphibians in the rotenone literature. Furthermore, many of these studies are not reported in detail, and the data are subject to different interpretations: some interpretations suggesting that amphibians may be relatively insensitive to rotenone and other interpretations suggesting that amphibians may be as sensitive as some species of fish to rotenone toxicity.

8

9 In the ecological risk assessment conducted by the U.S. EPA (U.S. EPA/OPP 2006c, p.

10 109), the Agency notes a lack of data on amphibians and elects to use data on sensitive

11 species of fish as a surrogate for aquatic phase amphibians. While the data discussed in

12 13 Section 4.1.3.2 are not considered in U.S. EPA/OPP (2006c), using fish as surrogates for

- 14 amphibians is not unreasonable given the uncertainties in the available amphibian data.
- 15 Given concern for the impact of pesticides on amphibians, Forest Service risk

16 assessments generally attempt to characterize risks to amphibians whenever possible.

17 While the data on amphibians are relatively sparse, relative to data on fish and

18 invertebrates, separate dose-response assessments for amphibians are proposed for acute

19 exposures. The most sensitive amphibian endpoint reported is the 24-hour LC50 of 5 ppb

20 (0.005 mg/L) in salamanders (Hamilton 1941), and this value is used to characterize risks

- 21 22 in potentially sensitive species of amphibians. The highest approximate lethal dose is 2000 ppb (2 mg/L) reported by Haag (1931).
- 23

24 25 No data are available for characterizing the risks to amphibians of longer-term exposures to rotenone.

# 26

# *4.3.3.3. Aquatic Invertebrates*

27 28 29 30 31 32 33 34 The variability in the sensitivity of aquatic invertebrates to rotenone is much more substantial than that seen in fish. As illustrated in Figure 7, separate dose-response assessments could be made for very sensitive small zooplankton, larger crustaceans, and snails. Additionally, semi-quantitative or qualitative assessments could be made for other groups of invertebrates (4.1.3.3.2). As noted in Section 4.1.3.3.3 (Field Studies), field observations may be more useful for presenting a realistic assessment of risks to aquatic invertebrates because the available field studies incorporate considerations of habitat (planktonic vs benthic organisms) as well as recovery.

35

36 Thus, hazard quotients are presented only for tolerant and sensitive species, and the risk

37 characterization is elaborated with the consideration of field studies in Section 4.4.3.3.

38 39 As illustrated in Figure 7 and detailed in Table 11, the most sensitive species of aquatic invertebrates is *Daphnia magna*, and the lowest reported  $LC_{50}$  of 3.7 ppb (Rach et al.

40 1988) is used to characterize acute risks to sensitive species of aquatic invertebrates.

41

42 Snails are the most tolerant group of invertebrates based on the available data. The

43 highest  $LC_{50}$  for this group is 40 mg/L—i.e., *Aplexa hypnorum* from the study by

- 44 Holcombe et al. (1987). For the dose-response assessment, however, the  $LC_{50}$  of 6.8
- 45 mg/L in *Physa acuta* (Nishiuchi and Yoshida 1972) is used to characterize risk. This
- 1 approach is taken to be consistent with the conservative methods used in all Forest
- 2 Service risk assessments—i.e., the approach recognizes the relative insensitivity of snails
- 3 but uses the most sensitive species in this tolerant subgroup for characterizing risk.
- 4
- 5 The only chronic toxicity data available on aquatic invertebrates is the NOEC of 0.00123
- 6 mg/L (1.23 ppb) in *Daphnia magna*. It should be noted that this chronic NOEC is very
- 7 close to the acute  $LC_{50}$  of 3.7 ppb in *Daphnia magna*. This proximity is consistent with
- 8 the relatively steep dose-severity relationship in mammals (Section 3.3.4) as well as the
- 9 apparently steep dose-response relationship in fish (Section 4.1.3.1.2).
- 10

11 Data are not available on chronic effects in tolerant species of aquatic invertebrates

- 12 exposed to rotenone. A surrogate chronic NOEC of 2000 ppb is based on the ratio of
- 13 acute toxicity values for aquatic invertebrates  $[1.23 \text{ pb} \times 6800 \text{ pb} / 3.7 \text{ pb} = 2261 \text{ pb}]$
- 14 rounded to one significant place.

### 15 *4.3.3.4. Aquatic Plants*

- 16 No dose-response relationship is proposed for aquatic plants. As discussed in Section
- 17 4.1.3.4, there is no basis for asserting that aquatic plants are sensitive to rotenone;
- 18 furthermore, the field studies provide sufficient evidence that effects on aquatic plants are
- 19 not plausible.
- 20

## 1 **4.4. RISK CHARACTERIZATION**

#### 2 *4.4.1. Overview*

3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 Rotenone is an effective piscicide that is likely to kill fish when applied to surface waters at labeled application rates. There are differences in sensitivity among fish species, and these differences span a factor of about 40. Treatments with any formulations at the upper bound of the application rates for rotenone—i.e., 200 ppb—are likely to kill all but the most tolerant species of fish. Rotenone formulations containing piperonyl butoxide are likely to kill all species of fish, even the most tolerant. Rotenone can be viewed as a selective piscicide rather than a general aquatic biocide in that fish are more sensitive to rotenone than are most other aquatic organisms, with the exception of some species of zooplankton and small insects. Thus, while rotenone applications to surface water are expected to kill some invertebrates, extensive mortality due to the toxicity of rotenone among species of larger invertebrates is not expected. Despite the observation of secondary effects on aquatic plants, rotenone applications are not likely to directly affect aquatic plants. Depending on how secondary effects are measured, changes in the community structure of surface waters may persist for a prolonged period of time. There is no basis for asserting that rotenone is likely to have a direct toxic effect on terrestrial organisms. Secondary effects are likely to occur in animals that consume fish

20 as a substantial proportion of their diet. These changes, however, are likely to be

21 transient.

### 22 *4.4.2. Terrestrial Organisms*

### 23 *4.4.2.1. Mammals*

24 25 26 The risk characterization for mammals is simple and unambiguous: there is no basis for asserting that adverse effects are plausible in large or small mammals when rotenone is applied at the highest application rate considered in this risk assessment, 200 ppb.

27

28 29 30 31 32 For acute exposure scenarios, the hazard quotients for mammals range from 0.002 (the acute consumption of contaminated water at the expected peak concentration) to 0.5 (the upper bound of the hazard quotient associated with the consumption of contaminated water after an accidental spill of rotenone into a small pond). This range is below the level of concern (1.0) by factors of 2 to 500.

33

34 35 36 37 38 39 As discussed in the exposure assessments for both the human health risk assessment as well as the ecological risk assessment, longer-term exposures to rotenone are implausible because treated waters will be detoxified with potassium permanganate within hours after rotenone is applied. Thus, the chronic hazard quotients for mammals as well as other groups considered in this ecological risk assessment would be associated with a misapplication of rotenone.

40

41 For chronic exposures, the only exposure assessment considered for mammals is the

42 consumption of contaminated water. These hazard quotients range from 0.0008 to 0.02 1 with a central estimate of 0.003. These hazard quotients are below the level of concern

- 2 by factors ranging from 100 to 1250.
- 3

4 This risk characterization for mammals is consistent with the risk characterization

5 presented in U.S. EPA/OPP (2007a), which found no basis for asserting that adverse

6 effects in mammals are plausible. The exposure assessments used by U.S. EPA,

7 however, differ somewhat from those used in the current Forest Service risk assessment.

8 The U.S. EPA does not provide a drinking water scenario. Instead, the EPA provides a

9 risk characterization based on the consumption of fish by a piscivorous mammal. For

10 this exposure scenario (U.S. EPA/OPP 2007a, p. 24), the Agency uses an estimated dose

11 of 37  $\mu$ g/kg body weight and an LD<sub>50</sub> of 30.4 mg/kg body weight to characterize risk,

12 13 which corresponds to a hazard quotient of 0.0012 [0.037 mg/kg body weight / 30.4 mg/kg body weight], somewhat below the range of acute hazard quotients derived in the current

14 Forest Service risk assessment—i.e., 0.002 to 0.5. Adjusting the toxicity value from the

15  $LD_{50}$  to the acute NOEC of 15 mg/kg body weight, the resulting risk quotient would be

16 0.002 [0.037 mg/kg body weight / 15 mg/kg body weight], identical to the lower range of

- 17 the risk quotients derived in this risk assessment.
- 18

24

19 The application of any effective piscicide, including rotenone, is likely to decrease prey

20 availability for mammals that consume fish as a substantial part of their diet. This

21 alteration is likely to lead to either shifts in the populations of some mammals and/or

22 changes in feeding behavior. The impact and significance of these changes are likely to

23 vary over time and vary among different species of piscivorous mammals.

# *4.4.2.2. Birds*

25 26 27 28 29 30 31 32 33 34 35 36 The risk characterization for birds is similar to that of mammals in that no hazard quotients exceed unity. The interpretation of the acute hazard quotients for birds, however, differs from that in mammals in that the hazard quotients are calculated using an estimated  $LC_{50}$  for sensitive species of birds—i.e., 113 mg/kg body weight as summarized in Table 12—rather than an NOEC. This consideration, however, has very little impact on the qualitative risk characterization for two reasons. First, as detailed below, all of the risk quotients are very low. Second, as noted in the dose-response assessment for mammals, fish, and invertebrates (which is based on more extensive data than are available on birds), rotenone appears to have very steep dose-response and doseseverity relationships. Taking mammals as an example, the NOAEL in mammals (15) mg/kg body weight) is only a factor of about 2 below the  $LD_{50}$  in mammals (30.4 mg/kg) body weight) used for risk characterization by the U.S. EPA.

37

38 The acute hazard quotients for birds range from 0.0006 (the consumption of

39 contaminated water after the application of rotenone at the target application rate of 200

40 ppb) to 0.1 (the upper bound associated with the consumption of contaminated water after

41 an accidental spill). These acute hazard quotients are below the level of concern by

42 factors ranging from about 10 to about 1667. Because these hazard quotients are based

43 on the highest application rate considered in this risk assessment—i.e., 200 ppb—the use

44 of lower application rates would lead to lower hazard quotients; consequently, the use of

45 lower application rates is not considered further in the risk characterization for birds.

- 1
- 2 The hazard quotients associated with longer-term exposures are also very low, ranging
- 3 from 0.001 (the lower bound for the consumption of water by a small bird) to 0.4 (the
- 4 consumption of contaminated fish by a predatory bird). These hazard quotients are below
- 5 the level of concern by factors of about 2.5 to 1000.
- 6
- 7 This risk characterization for birds is consistent with the risk characterization presented in
- 8 the EPA RED (U.S. EPA/OPP 2007a) as well as the more detailed ecological risk
- 9 assessment prepared by EPA OPP (U.S. EPA/OPP 2006c).

### 10 *4.4.2.3. Terrestrial Invertebrates*

11 12 As detailed in the exposure assessment and dose-response assessment, significant exposures to terrestrial invertebrates during aquatic applications of rotenone are not

13 plausible. Consequently, no quantitative risk characterization for terrestrial insects is

- 14 15 made. Nonetheless, there is no basis for asserting that substantial or significant effects on terrestrial invertebrates are likely. This rationale also applies to terrestrial plants and soil
- 
- 16 microorganisms.
- 17 *4.4.2.4. Terrestrial Plants*
- 18 See Section 4.4.2.3.

19

# *4.4.2.5. Soil Microorganisms*

20 See Section 4.4.2.3.

21

- 22 *4.4.3. Aquatic Organisms*
- 23 *4.4.3.1. Fish*

24 25 26 27 28 29 30 As with terrestrial species, the quantitative risk characterization for fish and other aquatic organisms is expressed as the hazard quotient, and the hazard quotients for aquatic organisms are given in Worksheet G03 of the EXCEL workbook that accompanies this risk assessment (Attachment 1). As with other risk characterization worksheets, Worksheet G03 is based on the maximum application rate considered in this risk assessment, 200 ppb (rotenone) or 250 ppb as rotenone equivalents for CTF Legumine  $(i.e., TEF = 1.25).$ 

31

32 33 34 35 36 37 38 39 40 41 While extensive and very detailed information is available on the toxicity of rotenone to fish, and some of the analyses of these data are modestly complex (Section 4.1.3.1), the risk characterization for fish is extraordinarily simple. If rotenone is applied at effective application rates, fish will die. As noted in Worksheet G03, the hazard quotient for sensitive species of fish for treatments of rotenone is about 130. Given the apparently steep concentration-response relationships for rotenone (Section 4.1.3.1.2) as well as the very high hazard quotient for sensitive species of fish, it is likely that mortality will be 100% for all sensitive fish in waters treated at the target application rate of 200 ppb rotenone. Generally, this is the intended result of rotenone applications.

2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 application rate of 200 ppb rotenone is only 0.6. In a risk assessment for a non-piscicide, low HQ values for fish would be regarded as desirable. For a piscicide, however, HQ values of less than 1 might suggest limited efficacy for some species of tolerant fish. While efficacy is a somewhat peripheral consideration to this risk assessment, potential differences in the efficacy of different formulations for rotenone may be important for some applications. As summarized in Table 2 and detailed in Section 3.1.17, formulations of rotenone that contain piperonyl butoxide (TEF values of 2.25 to 2.5) are likely to be about twice as potent as formulations that do not contain piperonyl butoxide (TEF values of 1.25 to 1.5). As discussed in Section 2.4 and summarized in Table 4, all formulations of rotenone have the same labeled application rates, and the upper bound rate of 200 ppb rotenone set by U.S. EPA/OPP (2007a) applies to all rotenone formulations. Thus, an application rate of 200 ppb rotenone for a formulation containing piperonyl butoxide could be equivalent in efficacy to using an application rate of about 400 ppb for a formulation that does not contain piperonyl butoxide. The hazard quotients presented in this risk assessment are all based on applications of CTF Legumine, a formulation that does not contain piperonyl butoxide (Table 2). Thus, if rotenone is to be applied for the eradication of fish that may be at the upper bound of the species sensitivity distribution for rotenone (Figure 3), consideration could be given to using formulations of rotenone that contain piperonyl butoxide. For the accidental spill of rotenone into a small pond, a standard accidental scenario used in all Forest Service risk assessments, the hazard quotients range from 12 to about 120 for

For tolerant species of the fish, however, the hazard quotient associated with an

24 25 26 tolerant species of fish and about 2500 to 25,000 for sensitive species of fish. Since these hazard quotients are based on  $LC_{50}$  values, considerations of the different formulations are of little consequence.

27

1

28 29 30 Based on the hazard quotients for longer-term exposures, tolerant species would not likely be at risk, with HQ values ranging from 0.005 to 0.1, but sensitive species would be at risk, with HQ values ranging from 1 to 21. Chronic exposures to rotenone,

31 however, should not be relevant for two reasons: first, potassium permanganate

32 detoxification will prevent longer-term exposures, and, second, most fish would not

33 34 survive acute exposures. Accordingly, the quantitative risk characterization for longerterm exposures has little relevance.

35

36 37 38 39 40 41 42 Because rotenone will not remain in the treated water for a prolonged period of time, natural recovery of fish populations is plausible. Fish recovery is noted in some field studies, however, as discussed further in Section 4.4.3.3, most recovery studies focus on invertebrate populations. The likely reason for this focus is that recovery of most fish populations will occur by planned restocking of fish as part of the rotenone treatment program. The effective recovery of insectivorous fish populations will probably be limited not by residual rotenone but the recovery period needed for invertebrate

43 populations.

# 1 *4.4.3.2. Amphibians*

2 3 As discussed in Section 4.3.3.2, the available toxicity data on amphibians are much less complete and more difficult to interpret than the toxicity data on fish. The U.S.

4 EPA/OPP (2005c, 2007a) suggests that risks to aquatic phase amphibians should be

5

- assessed based on the risk characterization for fish, which is a reasonable approach.
- 6

7 As summarized in Worksheet G03, the HQ values for amphibians are virtually identical

8 to those for fish. Because the toxicity values used for amphibians are only slightly higher

9 than those used for fish, the hazard quotients are quite similar across the range of

10 considered exposure scenarios. If rotenone is applied at concentrations that will kill fish, amphibians are likely to die as well.

11 12

13 Unlike fish, attempts to restock amphibian populations are not likely to be made

14 routinely, if at all. While natural recovery of amphibian populations after rotenone

15 treatment will probably occur, the rates of recovery in amphibian populations cannot be

16 quantified.

# *4.4.3.3. Aquatic Invertebrates*

18 19 20 21 22 23 While the risk characterizations for fish and amphibians are virtually identical, the risk characterization for aquatic invertebrates is substantially different. The toxicity of rotenone to a relatively wide variety of aquatic invertebrates has been determined, and the sensitivity of aquatic invertebrates to rotenone varies to a much greater extent than the variability in fish. The most sensitive groups of aquatic invertebrates are small zooplankton, such as the cladocerans and perhaps other small arthropods.

24

17

25 26 27 28 29 30 31 For sensitive species of aquatic invertebrates, the quantitative characterization of risk is very similar to that of sensitive species of fish. At the application rate of 200 ppb, the hazard quotient for sensitive invertebrates is 68, about half of the corresponding HQ for fish (129). Thus, when rotenone is applied at effective concentrations, it is virtually certain that substantial mortality will occur in small zooplankton. Based on field studies, particularly those in streams, it is also likely that substantial mortality/drift will occur in several groups of small aquatic insects.

32

33 34 35 36 37 38 Populations of tolerant species of invertebrates are not likely to be adversely affected by rotenone. The risk quotients for tolerant species of invertebrates are based on snails because this is the group on which the best toxicity data are available. Based on early and much less well-reported studies, it is likely that other groups of invertebrates that would not be substantially affected by rotenone include flatworms, leaches, and some larger species of arthropods, including aquatic beetles.

39

40 41 42 43 44 45 A reduction in the population of small zooplankton may lead to a transient increase in algae due to decreased grazing pressure. Field studies indicate that the duration of the impact of decreased grazing—i.e., the recovery period for small zooplankton—is highly variable. Some field studies suggest that small zooplankton populations can recover quickly. Small zooplanktons have very short life spans and correspondingly short reproductive cycles. In addition, small zooplankton will often evidence a sharp rise in

1 reproductive rates following a period of stress. Furthermore, the removal of fish, a major

- 2 predator group of zooplankton, may facilitate the rebound of zooplankton populations.
- 3

4 Other field studies, however, indicate that *full recovery* may not be observed over a

5 period of several years (Appendix 7). The practical significance of these reports is not

6 simple to assess. Changes can occur over a period of several years in any ecosystem, and

7 it is difficult to demonstrate that an apparent failure to recover after a stress event, such as

8 rotenone application, is associated only with the stress event as opposed to other changes

9 in the environment. In addition, rotenone treatment has been noted to cause shifts in

10 species composition within various groups of aquatic invertebrates.

11

12 While changes in species composition in a pond or stream may be attributable to rotenone

13 treatment, shifts in species composition may not necessarily lead to gross changes in the

14 community structure that would be considered adverse. In other words, the purpose of

15 rotenone applications is to cause changes in the fish community, replacing less desirable

16 fish (e.g., invasive species) with more desirable fish. Changes in fish populations are

17 likely to lead to changes in invertebrate species composition as well as changes in other

18 groups within the aquatic community. Whether or not these changes are *acceptable* or

- 19 *desirable* is an issue that must be addressed in formulating wildlife management
- 20 programs.

### 21 *4.4.3.4. Aquatic Plants*

22 While exposures of aquatic plants to rotenone will occur, the hazard identification for

23 aquatic plants indicates that rotenone will not have any direct adverse effect on plant

24 species. Thus, no quantitative risk characterization is developed for this group of

25 organisms. As noted above, effects on fish or zooplankton may lead to increases in

26 aquatic vegetation, but these changes are likely to be transient.

### **5. REFERENCES**

NOTE: The initial entry for each reference in braces {} simply specifies how the reference is cited in the text. The final entry for each reference in brackets [] indicates the internal tracking category identifying the source of the reference. These categories are listed below.



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**Figure 1: Chemical Structure of Rotenone and Related Plant Extracts**  *Modified from Figure 1 in Fang and Casida 1999b* 

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**Figure 2: Use of Rotenone in Forest Service Programs in 2004**  Source: [http://www.fs.fed.us/ foresthealth/pesticide/reports.shtml](http://www.fs.fed.us/%20foresthealth/pesticide/reports.shtml)

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**Figure 3: Species Sensitivity Distribution of Rotenone (TGAI) in Fish**  See Table 9 for data and Section 4.1.3.1 for discussion.

<span id="page-152-0"></span>

**Figure 4: Comparative Toxicity of Rotenone TGAI and Formulations to Rainbow Trout**  *See Table 9 for TGAI data, Table 10 for formulation data, and Section 4.1.3.1 for discussion.* 

<span id="page-153-0"></span>

**Figure 5: Comparative toxicity of rotenone TGAI to three rotenone formulations** 

*The 1, 3, 6, 24, and 96-hour*  $LC_{50}$  *values for the formulations are taken from Marking and Bills (1976, Table 9). The 96-hour LC<sub>50</sub> value for rotenone a.i. is taken from U.S. EPA/OPP 2006c, MRID 439751-02. See Section 3.1.3.2 for discussion.* 

<span id="page-154-0"></span>

**Figure 6: Concentration-Duration Relationships in Fish** 

*The 3, 6, 24, and 96-hour*  $LC_{50}$  *values for the formulations are taken from Marking and Bills (1976, Table 1). This table is presented in Supplemental Table 1 of Appendix 4. See Section 3.1.3.2 for discussion.* 

<span id="page-155-0"></span>

**Figure 7: Species Sensitivity Distributions for Rotenone (TGAI) in Aquatic Invertebrates and Fish** 

*Note that labels for fish are omitted. Data for fish are given in Table 9 and illustrated in detail in Figure 3 with labels for the different types of fish. Data for invertebrates are given in Table 11.* 

<span id="page-156-0"></span>

**Figure 8: Concentration-Duration Relationships in Aquatic Invertebrates** 

*The 1, 3, 6, 24, and 96-hour LC50 values are taken from Chandler and Marking (1982, Table 1). This table is presented as Supplemental Table 1 of Appendix 6. See Section 4.1.3.3 for discussion.* 





## <span id="page-158-0"></span>**Table 1: Physical and chemical properties of Rotenone**

Davis 2000





Property	Value	Reference	
Water photolysis halftime	191 days (2 meter depth, well mixed)	U.S. EPA/OPP 2006c	
	21 hours (top 1 cm surface)		
	Nearly all of the toxicity of the compound is lost in 5 to 6 days of spring sunlight or 2 to 3 days of summer sunlight.	<b>EXTOXNET 1996</b>	
	Calculated direct photolysis half-lives of 1.1 year (summer conditions) to 3.1 years (winter) conditions) at a water depth of 0.5 meters and a concentration of 50 $\mu$ g/L.	Draper 2002	
Water solubility (mg/L)	0.142 mg/L (20 °C) [given as 0.142 $\mu$ g/ml]	Tomlin 2004	
	0.2 mg/L [value used by EPA]	Augustijn-Beckers, 1994; Knisel and Davis 2000	
	$15 \text{ mg/L}$	USDA/ARS, <b>EXTOXNET 1996</b>	

**Table 1: Physical and chemical properties of Rotenone** 



#### <span id="page-161-0"></span>**Table 2: Commercial End-Use Formulations of Rotenone Piscicides**

<sup>a</sup> Unless otherwise specified, the date of the most recent approved label on the U.S. EPA/OPP label site, [http://oaspub.epa.gov/pestlabl/,](http://oaspub.epa.gov/pestlabl/) current as of February 6, 2008. Labels and MSDS for CWE and Prentiss products available at: <http://www.prentiss.com/>. Labels and MSDSs as well as formulation densities for TIFA products provided by TIFA (Cerciello 2008a,b).

 $b$  Equivalent to 2.0% [Butylcarbityl] [6-propylpiperonyl] ether and 0.5% related compounds.

Equivalent to 0.4% [Butylcarbityl] [6-propylpiperonyl] ether and 0.1% related compounds. d Equivalent to 2.35% [Butylcarbityl] [6-propylpiperonyl] ether and 0.15% related compounds.

e Atypical application rates. Amount of bait to apply is dependent on the population of target organisms and their response to trainer baits.

 $f$  See Section 3.1.17 for a discussion of the derivation and use of Exposure Adjustment Factors.



### <span id="page-162-0"></span>**Table 3:** *Inerts* **Contained in End-use Liquid Formulations of Rotenone**

the MSDSs for powder and pellet formulations. b California Proposition 65: WARNING: This product contains chemicals known to the State of California

to cause cancer or birth defects or other reproductive harm.<br><sup>c</sup> Information on inerts in CTF Legumine from Fisher (2007).



<span id="page-163-0"></span>**Table 4: Labeled Application Rates for Rotenone to Surface Water** 

Several product labels do not give a range and indicate a target concentration of 0.1 ppm. The range of 0.1 to 0.2 ppm is taken from the product label for Prenfish Toxicant. See Table 2 for a listing of formulations covered by this risk assessment.

<sup>b</sup> All current labels for rotenone formulations indicate a maximum application rate of 0.25 ppm. In the U.S. EPA RED, however, the maximum application rate has been lowered to 0.2 ppm (U.S. EPA/OPP 2007a, p. 19).

<sup>c</sup> Application rates for streams were evaluated at a maximum of 50 ppb in the RED (U.S. EPA/OPP 2007a, p. 10) and this is discussed further in U.S. EPA/OPP (2007c). Several product labels prepared after the publication of the RED specify application rates of up to 0.1 ppm or 100 ppb.



#### <span id="page-164-0"></span>**Table 5: Summary of studies on rotenone as a model for Parkinson's Disease**

 $\alpha$  brain (intracerebral), i.p. (intraperitoneal), s.c. (subcutaneous), oral (gavage), nasal (nasal instillation to mimic inhalation exposure).  $\beta$ b doses as mg/kg bw except for injections/instillation into the brain. For the later, the dose units per animal/brain are specified.

 $^c$  m (months), min (minutes), d (days), w (weeks), N.S. (duration intracerebral injection not specified).<br><sup>d</sup> Biochem (biochemical changes characteristic of Parkinson's Disease); Morph (morphologic changes to the brain Parkinson's Disease); Signs (frank signs of toxicity characteristic of Parkinson's Disease). A plus sign (+) indicates an effect and a minus sign (-) indicates no effect. A blank indicates that no observations were made for the particular endpoint.

Inert, CAS No.	<b>Toxicity Value</b>	<b>Citation</b>	<b>Toxicity Relative</b> to Rotenone <sup>a</sup>
Acetone, 67-64-1	$RfD: 0.9$ mg/kg/day	<b>U.S. EPA/ORD</b> 2003a	0.00044
Cumene, 98-82-8	RfD: 1 mg/kg/day	<b>U.S. EPA/ORD</b> 1997	0.0004
Ethylbenzene, $100 - 41 - 4$	$RfD: 0.1$ mg/kg/day	<b>U.S. EPA/ORD</b> 1998a	0.004
N-methylpyrrolidone, 872-50-4	Surrogate acute RfD of $1.25 \text{ mg/kg}$ $b$ w/day <sup>b</sup> .	Footnote b.	$0.012^{b}$
Naphthalene, 91-20-3	RfD: 0.02 mg/kg/day	<b>U.S. EPA/ORD</b> 1998b	0.02
$1,2,4$ -Trimethyl benzene, 95-63-6	$MRL: 0.05$ mg/kg/day	U.S. EPA/ Region 10, 2002	0.008
Xylenes (mixed), 1330-20-7	$RfD: 0.2$ mg/kg/day	<b>U.S. EPA/ORD</b> 2003 <sub>b</sub>	0.002

<span id="page-165-0"></span>**Table 6: Toxicity of Identified Inerts in Rotenone Formulations Relative to Rotenone** 

1330-20-7 2003b a Unless otherwise specified, the relative toxicity is based on the chronic RfD for rotenone – i.e., 0.0004

mg/kg/day from U.S. EPA/OPP 2007a – divided by the RfD for the *inert*.<br><sup>b</sup> No chronic RfD for N-methylpyrrolidone. A surrogate RfD of 1.25 mg/kg bw/day based on a reproductive NOAEL of 125 mg/kg bw/day from Saillenfait et al. (2001) using an uncertainty factor of 100. The toxicity relative to rotenone is based on the acute RfD for rotenone of 0.015 mg/kg bw/day which is based on a reproductive NOAEL of 15 mg/kg bw/day and an uncertainty factor of 100.



<span id="page-166-0"></span>**Table 7: Non-End Use Formulations of Rotenone Powder** 

<sup>a</sup> The date of the most recent approved label on the U.S. EPA/OPP label site, <http://oaspub.epa.gov/pestlabl/>, current as of February 6, 2008.

 $b$  Parts of label at EPA site not legible. Some details taken from June 6, 2001 label.<br><sup>c</sup> Labels and MSDSs provided by TIFA (Cerciello 2008).

### <span id="page-167-0"></span>**Table 8: Dose-Severity Relationships for Rotenone**

**NOTE: The dose-severity relationships detailed in this table and discussed in Section 3.3.4 should not be interpreted as suggesting that exposures above the acute RfD of 0.015 mg/kg bw or the chronic RfD of 0.0004 mg/kg bw/day are acceptable.** 



<b>Species</b>	96-hour	<b>Reference/Note</b>
	$LC_{50}$ (ppb)	
Rainbow trout (Oncorhynchus mykiss)	1.94	U.S. EPA/OPP 2006c, MRID 439751-02
Rainbow trout (Oncorhynchus mykiss)	2.9	U.S. EPA/OPP 2003c, Figure 4.1.
Fathead minnows ( <i>Pimephales promelas</i> )	4.6	Broderius et al. 1995
Bluegill (Lepomis macrochirus)	4.9	U.S. EPA/OPP 2006c, MRID 439751-01
Rainbow trout (Oncorhynchus mykiss)	5	Holcombe et al. 1987
Rainbow trout (Oncorhynchus mykiss)	5.8	Chen and Farrell 2007
Fathead minnows (Pimephales promelas)	6	Holcombe et al. 1987
Lepomis	7.6	U.S. EPA/OPP $2003c$ , Figure 4.1.
White sucker (Catostomus commersonii)	11	Holcombe et al. 1987
Bluegill (Lepomis macrochirus)	14	Gingerich and Rach 1985
Mosquitofish (Gambusia affinis)	17	Fabacher and Chambers 1972
Gambusia	23	U.S. EPA/OPP 2003c, Figure 4.1.
Freshwater minnow (NOS)	25	Schaut 1939
Mosquitofish (Gambusia affinis)	31	Fabacher and Chambers 1972
Carp (Cyprinus carpio)	32	Hashimoto and Nishiuchi 1981 [48-h]
Goldfish (Tanakia tanago)	33	Hashimoto and Nishiuchi 1981 [48-h]
Pond loach (Misgurnus anguilicaudatus)	37	Hashimoto and Nishiuchi 1981 [48-h]
Goldfish (Carassius auratus)	40	Gersdorff and Smith 1940
Mozambique (NOS)	80	U.S. EPA/OPP $2003c$ , Figure 4.1.

<span id="page-168-0"></span>**Table 9: Toxicity of Rotenone (TGAI) to Various Species of Fish** 

Formulation $(\%$ a.i.)	$LC_{50}$ (ppb) <sup>a</sup>		<b>Note</b>	<b>Reference</b>
	Form	a.i.		
Cubé resin $(4.85\%)$	27	1.3	Contained PB (20%)	Bridges and Cope 1965
Derris powder $(6.5\%)$	N.S.	1.6	24-hour $LC_{50}$	Rowe-Rowe 1971
N.S. (5%)	N.S.	1.8	Acc. No: 121875	U.S. EPA/OPP 2006c
Noxfish $(5%)$	N.S.	$\overline{2}$		Waller et al. 1993
ChemFish Regular (5)	57	2.85		Howland 1969
Derris powder $(1\%)$	350	3.5		Skadsen et al. 1980
N.S. $(44%)$	26	11.44		Mayer and Ellersieck 1986
Noxfish $(5%)$	N.S.	11.5	Acc. No: 121873	U.S. EPA/OPP 2006c
Liquid Derris #1 $(5%)$	340	17	hard water <sup>b</sup>	Tooby et al. 1975
Liquid Derris #2 $(5%)$	350	17.5	hard water <sup>b</sup>	Tooby et al. 1975
Dactinol $(5%)$	470	23.5	soft water <sup>b</sup>	Tooby et al. 1975
N.S. $(5%)$	N.S.	35	Accession No. 121886	U.S. EPA/OPP 2006c
N.S. $(2.55\%)$	N.S.	36.2	MRID 400633-01	U.S. EPA/OPP 2006c
N.S. (5%)	N.S.	38	Accession No. 89907	U.S. EPA/OPP 2006c
N.S. (5%)	N.S.	45	MRID 400633-01	U.S. EPA/OPP 2006c
N.S. $(6.8\%)$	N.S.	45	Accession No.89904	U.S. EPA/OPP 2006c
N.S. (5%)	N.S.	48	Accession No.121822	U.S. EPA/OPP 2006c
N.S. (5%)	N.S.	84	Accession No.121882	U.S. EPA/OPP 2006c
Liquid Derris #2 $(5%)$	1200	60	hard water <sup>b</sup>	Tooby et al. 1975
Liquid Derris #1 $(5%)$	2600	130	hard water <sup>b</sup>	Tooby et al. 1975
Dactinol $(5\%)$	5,800	290	hard water <sup>b</sup>	Tooby et al. 1975

<span id="page-169-0"></span>**Table 10: Toxicity of rotenone formulations in rainbow trout (***Oncorhynchus mykiss***)** 

PB: Piperonyl butoxide

DOC: Dissolved organic carbon.

 $\rm ^a$  LC<sub>50</sub> values are for 96-hours except for those from Tooby et al. (1975) which are for 48-hours and Rowe-Rowe (1971) which is a 24-hour  $LC_{50}$ . All studies from the U.S. EPA/OPP taken from Table D.5.

<sup>b</sup> Soft water = 20 mg/L as calcium carbonate. Hard water = 270 mg/L as calcium carbonate. Liquid Derris #1 = Murphy's Liquid Derris, Liquid Derris #2 = Bugge's Liquid Derris. All toxicity values from Tobby et al. (1975) are 48-hour  $LC_{50}$ s.

<b>Species</b>	48-hour	<b>Reference/Note</b>
	$LC_{50}$ (ppb)	
Cladoceran (Daphnia magna)	3.7	Rach et al. 1988
Cladoceran (Daphnia magna)	8	Holcombe et al. 1987
Cladoceran (Daphnia pulex)	65	Claffey and Costa 1974
Cladoceran (Simocephalus serrulatus)	190	Sanders and Cope 1966
Dragonflies (Basiaeschna janata)	220	Watkins and Tartar 1975
Amphipod (Gammarus fasciatus)	950	Claffey and Costa 1974
Stoneflies (Pteronarcys californica)	1100	Sanders and Cope 1968
Crayfish (Cambarus bartoni)	2000	Claffey and Costa 1974
Amphipod (Gammarus lacustris)	3520	Nebeker and Gaufin 1964
Amphipod ( <i>Gammarus lacustris</i> )	3500	Sanders 1969
Snail (Physa acuta)	6800	Nishiuchi and Yoshida 1972
Snail (Semisulcospira libertine)	8000	Nishiuchi and Yoshida 1972
Snail (Cipangopaludina malleata)	15000	Nishiuchi and Yoshida 1972
Snail (Indoplanorbis exustus)	27000	Nishiuchi and Yoshida 1972
Snail (Aplexa hypnorum)	40000	Holcombe et al. 1987

<span id="page-170-0"></span>**Table 11: Toxicity of Rotenone (TGAI) to Various Species of Aquatic Invertebrates** 



## <span id="page-171-0"></span>**Table 12: Summary of Toxicity Values used in Ecological Risk Assessment**

# **List of Appendices**

- Appendix 1: Toxicity to Mammals
- Appendix 2: Toxicity to Birds
- Appendix 3: Toxicity to Terrestrial Invertebrates
- Appendix 4: Toxicity to Fish
- Appendix 5: Toxicity to Amphibians
- Appendix 6: Toxicity to Aquatic Invertebrates
- Appendix 7: Aquatic Field Studies







# Appendix 1: Toxicity to Mammals *(continued)*




















Grouped by bees, earthworms, and other and then alphabetically by author within each group.

**Note on organization**: Three tables are included for freshwater acute, freshwater chronic, and saltwater acute. Following the initial entry for Marking and Bills (1976) in the freshwater acute table, all entries are sorted by species and then reference.

**Note on units**: To facilitate quality control checks of the values summarized below with the corresponding publications, the units given for the various entries reflect the units reported in the corresponding publication. 1 ppm =  $1,000$  ppb =  $1 \text{ mg/L} = 1000 \text{ µg/L}$ .

**Note on Formulations**: Several studies – e.g., Bridges and Cope 1965 and Tooby et al. 1975 – express

results in units of formulation rather than a.i. Again, the entries below are expressed as in the corresponding publication. Toxicity values are compared to a.i. equivalents of rotenone as needed in the body of the risk assessment.

#### **Freshwater Fish – Acute Species | Exposure | Effects | Reference** 21 Species of freshwater fish (*see supplemental Table 1 below*) Noxfish (emulsifiable concentrate containing 5%). Toxicity values reported in units of formulation.  $3$ -hour LC<sub>50</sub> values:  $50.0 - 1410 \mu g/L$ **least sensitive**: goldfish/carp/fathead minnow/black bullhead **most sensitive**: lake trout 6-hour  $LC_{50}$  values:  $28.3 - 1190 \mu g/L$ **least sensitive**: goldfish/black bullhead **most sensitive**: lake trout 24-hour  $LC_{50}$  values:  $16.5-400 \mu g/L$ **least sensitive**: goldfish **most sensitive**: walleye 96-hour LC<sub>50</sub> values:  $21.2 - 497 \overline{\mu g/L}$ **least sensitive**: goldfish **most sensitive**: Atlantic salmon Marking and Bills 1976 American eel (*Anguilla rostrata*), black eel stage, total length  $= 97.2$  mm Noxfish (5% rotenone), recommended application rate not specified (according to Table 1 of study). 96-hour  $LC_{50} = 50.49 \mu g/L$  $(95\% \text{ CI} = 35.49 - 65.57 \text{ µg/L})$ Noxfish was extremely toxic to the black eel:  $\geq$ 75 µg/L caused 100% mortality. Hinton and Eversole 1979 Bluegill (*Lepomis macrochirus*), 4.5-5.5 cm (total length), 2.00  $\pm$  0.34g, 20/test concentration Rotenone (purity >98%) exposure via continuous flow proportional diluter 24-hour  $LC_{50} = 14.0 \mu g/L$  $(95\% \text{ CI} = 10.5 - 18.6)$ 96-hour  $LC_{50} = 10.9 \mu g/L$  $(95\% \text{ CI} = 8.6 - 13.8)$ Gingerich and Rach 1985

## Appendix 4-1













*Rowe-Rowe 1971: Additional Notes* 

**Eggs**: at a test concentration of 0.15 ppm derris solution, female expectorated 63 eggs, 33 of which were not removed from the test solution. Within 35 hours of exposure the eggs started to change color, and after 48 hours of exposure, development in all the eggs ceased and some eggs began to decompose. All eggs removed from the test solution to fresh water hatched.

**Alevins**: at a test concentration of 0.15 ppm derris solution, female expectorated 42 alevins, of which 14 were not removed from the test solution. All alevins survived 48 hours of exposure; however, 10 died after day 5, two died on day 6, and the remaining two died after 10 days of exposure. During exposure, the alevins were unable to swim in an upright position and remained on the bottom of the aquarium swimming only on their sides until they died. Most alevins removed from the test solution survived and developed normally.























# Appendix 5: Toxicity to Amphibians



General note: Except for the studies by Holcombe et al. 1987 and Hashimoto and Nishiuchi 1981, it is unclear if the concentrations reported in this appendix refer to rotenone or to the formulation.

# Appendix 6: Toxicity to Aquatic Invertebrates

Note: Freshwater species followed by saltwater species in separate tables. Tables sorted by author.



### **Freshwater Acute**









Note on Cope Studies on Stoneflies: The Bridges and Cope (1965) paper clearly describes the toxicity values as pertaining to a 4.85% formulation. The other Cope publications do not note this.

**Supplemental Table 1: Acute toxicity of Noxfish (5% a.i.) to aquatic invertebrates in limed water in static tests at 16 ±·1°** c (**taken from Chandler and Marking 1982)** 



# **Saltwater Acute**





### **Freshwater Chronic**



dermal absorption and oral ingestion (while feeding) and that the  $LC_{50}$  of 0.8  $\mu$ M or 0.34 mg/L water indicates that pond snails are more sensitive that aquatic mollusks but less sensitive than fish to rotenone exposure.
















