LEGAL SERVICES CORPORATION BOARD OF DIRECTORS

MEETING OF THE PROVISION FOR THE DELIVERY OF LEGAL SERVICES COMMITTEE

> Friday, July 24, 2009 1:39 p.m.

Capitol Plaza Hotel 1717 S.W. Topeka Boulevard Topeka, Kansas

COMMITTEE MEMBERS PRESENT:

Sarah Singleton, Acting Chairman Thomas A. Fuentes David Hall (by telephone) Michael D. McKay Laurie Mikva Bernice Phillips-Jackson (by telephone) Frank B. Strickland, ex officio

OTHER BOARD MEMBERS PRESENT:

Herbert S. Garten Thomas R. Meites

STAFF AND PUBLIC PRESENT:

- Helaine M. Barnett, President
- Karen M. Dozier, Executive Assistant to the President Victor M. Fortuno, Vice President for Legal Affairs, General Counsel, and Corporate Secretary
- Karen J. Sarjeant, Vice President for Programs and Compliance
- Charles Jeffress, Chief Administrative Officer Jeffrey E. Schanz, Inspector General
- David Maddox, Assistant Inspector General for Management and Evaluation, Office of the Inspector General
- John Constance, Director, Government Relations and Public Affairs Office
- Stephen Barr, Media Relations Director, Government Relations and Public Affairs Office
- Kathleen Connors, Executive Assistant, Government Relations and Public Affairs Office
- Marilyn Harp, Executive Director, Kansas Legal Services Colline Meek, Oklahoma Indian Legal Services; Steering Committee Member, North American Indian Legal Services
- C. Steven Hagor, Oklahoma Indian Legal Services; North American Indian Legal Services
- Don Saunders, National Legal Aid and Defenders Association (NLADA)
- Linda Perle, Center for Law & Social Policy (CLASP)

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Motions: 5, 5, 35, 42, 43

- 1 PROCEEDINGS
- 2 (1:39 p.m.)
- 3 CHAIRMAN SINGLETON: I would like to call to
- 4 order the Provision for the Delivery of Legal Services
- 5 Committee. My name is Sarah Singleton. I am standing
- 6 in as chair in the absence of David Hall, who could not
- 7 be with us today.
- And let me first find out whether there is
- 9 anyone on the telephone. Do we have any participants
- 10 by telephone?
- 11 (No response.)
- 12 CHAIRMAN SINGLETON: It appears not. Let me
- 13 take the roll call of the committee, then.
- Mr. McKay?
- MR. McKAY: Present.
- 16 CHAIRMAN SINGLETON: Mr. Fuentes?
- 17 MR. FUENTES: Present.
- 18 CHAIRMAN SINGLETON: Ex-Officio member Mr.
- 19 Strickland?
- MR. STRICKLAND: Present.
- 21 CHAIRMAN SINGLETON: And Board Member Mikva?
- MS. MIKVA: Present.

- 1 CHAIRMAN SINGLETON: Thank you.
- 2 The first item is approval of the agenda.
- 3 Are there any changes to suggest to our agenda?
- 4 MOTION
- 5 MR. FUENTES: Move approval.
- 6 MR. McKAY: Second.
- 7 CHAIRMAN SINGLETON: It's moved and seconded
- 8 that the agenda be approved as submitted. Is there any
- 9 discussion?
- 10 (No response.)
- 11 CHAIRMAN SINGLETON: Hearing none, all in
- 12 favor say aye.
- 13 (A chorus of ayes.)
- 14 CHAIRMAN SINGLETON: Opposed?
- 15 (No response.)
- 16 CHAIRMAN SINGLETON: Agenda is approved as
- 17 submitted.
- 18 Approval of the minutes of April 24, 2009?
- 19 MOTION
- MR. FUENTES: Move approval.
- MR. McKAY: Second.
- 22 CHAIRMAN SINGLETON: It's been moved by Mr.

- 1 Fuentes, seconded by Mr. McKay.
- 2 Any discussion?
- 3 (No response.)
- 4 CHAIRMAN SINGLETON: Hearing none, all in
- 5 favor of approving the minutes say aye.
- 6 (A chorus of ayes.)
- 7 CHAIRMAN SINGLETON: Opposed?
- 8 (No response.)
- 9 CHAIRMAN SINGLETON: The minutes are approved
- 10 as submitted.
- 11 Today we are lucky to have a presentation
- 12 from KLS on enhancing leadership and training through
- 13 the use of LegalMeetings, which is one of our TIG
- 14 initiatives. Karen, are you going to introduce us to
- 15 Marilyn, who we met this morning, or --
- MS. SARJEANT: I'd be happy to.
- 17 CHAIRMAN SINGLETON: Great. Thank you.
- MS. SARJEANT: I'd be pleased to introduce to
- 19 the committee Marilyn Harp, who is the executive
- 20 director of Kansas Legal Services. And they are one of
- 21 our programs that has used the Technology Initiative
- 22 Grants program very effectively.

- 1 MS. HARP: Well, thank you very much for
- 2 having me, and I want to keep saying thank you for
- 3 coming to Kansas. We really very much appreciate you
- 4 being here.
- 5 When the opportunity arose to think about
- 6 some of the things -- or the one thing that I thought
- 7 we have used effectively to work on enhancing
- 8 leadership and doing some training, our use of
- 9 LegalMeetings came quickly to mind.
- 10 And I think we should start just with a few
- 11 this morning that we cover the state; that we have 13
- 12 offices, 130 staff, and 41 attorneys. So to pull
- 13 people out for a day's meeting for some of our folks
- 14 means they're gone from the office three days. The
- 15 westernmost office is more than six hours from the east
- 16 side of the state.
- 17 So the ability to do things by phone is
- 18 something that we've always done. But this ability to
- 19 add the visual element of doing things on the computer
- 20 through LegalMeetings has been huge. And so I'm
- 21 delighted to have this chance to tell you how much
- 22 support our program would give that.

- We, given the phased-in pricing, pay \$32 a
- 2 month for -- which is the highest any program pays --
- 3 for access to the Go To Meeting facilitation, a
- 4 subscription to Go To Meeting, which is a commercial
- 5 project within the legal services world that programs
- 6 call LegalMeetings.
- 7 And were we paying the full commercial price
- 8 without any discount from the company and without the
- 9 LSC support, it's clear we'd be paying more than \$100 a
- 10 month for both the LegalMeetings and the webinar
- 11 ability. Now, within legal services, smaller programs
- 12 pay \$10 a month. So everybody really can price in
- 13 that.
- But one of the things I think has
- 15 particularly been helpful about the leadership of LSC
- 16 is just picking a product. There are other products
- 17 out there; we might have all decided to use one. But
- 18 had we used different ones, that ability to work
- 19 together and be on a particular -- have programs be
- 20 able to, between programs, facilitate would have been
- 21 much harder.
- 22 So having the outsource select the product

- 1 and also do a lot of the training that they do for it
- 2 has been really good.
- I suspect you all know what the functionality
- 4 of this is. But basically, we can, by internet, hook
- 5 in a particular point in time. A presenter's screen is
- 6 visible to all of us who are hooked in. We can use
- 7 audio with speakers and headset in our office for free
- 8 using voice over internet protocol.
- 9 Or we can make a phone call and have a giant
- 10 conference call, but we can both look at the screen --
- if during the meeting we need to look at somebody
- 12 else's screen, that's easily passed around, so that --
- and we have used this for all sorts of things.
- 14 Certainly there is a huge amount of LSC
- 15 training going on that we can access through that. But
- 16 just within our office, our ability for my CFO and I to
- 17 sit at our own desks and look at the budget on his
- 18 computer with him moving things around, but me sitting
- in my office, not looking over his shoulder or
- 20 something like that, has been a clear help.
- We have three groups that meet monthly by
- 22 LegalMeetings. Our managers meet monthly with an

- 1 agenda, our managing secretaries meet monthly with an
- 2 agenda -- and just an idea of what they've been doing,
- 3 it was time to update all our policy manuals anyway.
- 4 And the other management philosophy is it's fine to
- 5 tell people to read it, but maybe they will and maybe
- 6 they won't. But if you all review it for possible
- 7 updating, it gets everyone reading it.
- 8 So our managing secretaries, over the course
- 9 of the last year, have been going through those policy
- 10 manuals section by section at these meetings to tell
- 11 us, you know, what they think might be grounds for
- 12 changing. And at the same time, you know, we know that
- 13 they know what's in there.
- 14 And then our pro bono coordinators all have a
- 15 monthly call.
- 16 We also have some substantive law groups --
- 17 our elder law group, our Social Security, our juvenile
- 18 law, and our domestic law group all meet monthly. In
- 19 order to make those calls accessible to busy litigating
- 20 staff, those are over the lunch hour, which means
- 21 people are making a point of coming back to the office
- 22 for lunch.

- 1 But attendance on those has been quite good.
- 2 And if somebody says -- is looking for a resource, or
- 3 we need to look at a document, it allows somebody to
- 4 pull it up on the screen and look at it. So they can
- 5 do that.
- Another thing we've used is a lot of live
- 7 taking staff on tours of the website so that we can
- 8 take them right to the place on the website to look at
- 9 a document.
- 10 We have recently updated our client database
- 11 so that we can attach documents right to the record in
- 12 the database. So we're working it how we'll go
- 13 paperless, and the computer document will not be in
- 14 some secretary or litigant's folder. It will be
- 15 attached to the client record in the database.
- Well, training 140 people about how to do
- 17 that was -- is a challenge. But three or four of these
- 18 Go To Meetings means they can watch it via that; during
- 19 the meeting they can go to their computer and try it;
- 20 and then we can go back collectively and say, did it
- 21 work? What were the problems? It didn't work for you?
- Well, we'll make you the presenter and see how that

- 1 happens.
- 2 So lots of communication, lots of sharing of
- 3 skills, a lot less travel time. We really like that
- 4 it's spontaneous, meaning that if two people are
- 5 working on a joint presentation, they can say, let's
- 6 have a meeting right now. But you can also plan ahead.
- 7 The kind of disadvantages I'm working on
- 8 overcoming are things like the loss of bonding that
- 9 comes from the live meeting, and how you need to
- 10 balance getting people together. You all have given me
- 11 a great opportunity for that. I have staff who
- 12 probably haven't seen each other in six months, and
- 13 they're around to peek in today.
- So many of them came up with tasks they hope
- 15 to work on between now and the reception tonight. And
- 16 I'm excited to see what a working afternoon among our
- 17 managers will result in. But it's going to be -- well,
- 18 we don't get together a lot.
- 19 So it takes people a little while to feel
- 20 comfortable talking on the phone. And so I've been
- 21 working on some things about that. One of my future
- ideas, really encouraged by a new board member on

- 1 board, wants to think about a to the best of our
- 2 knowledge club format.
- And she was suggesting, for example, that
- 4 there's a Ruby Payne book on the foundation of
- 5 understanding poverty that might be a great, easy read
- 6 for people. And then we could get together in a book
- 7 club kind of format with Go To Meeting and build some
- 8 bonding and understand the framework of the clients'
- 9 lives that we work with and what we're trying to do for
- 10 them.
- 11 So we're working on -- we're working on some
- 12 of those things.
- 13 Sort of the next use of this, although we
- 14 haven't done it yet, is that we have begun asking our
- 15 clients for e-mail addresses when we do an intake.
- 16 We've been finding through both that and some
- 17 statistics that many of our clients have some -- they
- 18 have an e-mail address, maybe not on a computer in
- 19 their home, but they have an address or they have
- 20 somebody who has an address or they have an address
- 21 that's available to them at a part-time job or
- 22 something.

- 1 And so we're thinking about how we can review
- 2 pleadings we've prepared for the client in that kind of
- 3 environment, where they and we are looking at the
- 4 pleadings. We could make changes right away and get
- 5 those together, so that -- we think that's coming, and
- 6 something that could be available to some of our
- 7 clients.
- 8 So I just -- it's an invaluable tool. I am
- 9 certain that we probably wouldn't where we would be
- 10 without it, without the TIG support in that and being
- 11 guided to that product. But we love it.
- 12 CHAIRMAN SINGLETON: Thank you. Do we have
- 13 any questions?
- 14 (No response.)
- 15 CHAIRMAN SINGLETON: I hate to be the one
- 16 who's technologically challenged --
- 17 MS. HARP: No. That's fine.
- 18 CHAIRMAN SINGLETON: -- if you're not working
- 19 on a document or your books or something like that,
- 20 what is it you're looking at on the screen?
- MS. HARP: Well, for example, one of the
- 22 things I've liked about it is that it helps -- by using

- 1 the screen format, it can help keep everybody focused
- 2 and it can help the meeting planner plan well.
- 3 CHAIRMAN SINGLETON: So like you might put
- 4 your agenda up or something?
- 5 MS. HARP: You might put your agenda up, or
- 6 you might create a PowerPoint of the agenda and, you
- 7 know, as it flows through so everybody --
- 8 CHAIRMAN SINGLETON: Just like you did to us
- 9 this morning, only it would be on your computer screen?
- 10 MS. HARP: On your computer. Exactly.
- 11 CHAIRMAN SINGLETON: So I could have stayed
- 12 in Santa Fe and you could have been here in Topeka and
- we could have had the same meeting?
- MS. HARP: We could have, a very similar -- a
- 15 very similar meeting, and maybe a little more
- 16 interactive.
- 17 CHAIRMAN SINGLETON: Yes. Right.
- 18 MS. HARP: It was kind of exciting today.
- 19 But yes. But that same sort of thing.
- 20 CHAIRMAN SINGLETON: But you talk your
- 21 questions; you don't type your questions?
- MS. HARP: No, no. You're totally -- you're

- 1 totally audio, hooked in. And LSC makes -- they've
- 2 negotiated a great phone rate or the free voice over
- 3 internet opportunity, which is --
- 4 CHAIRMAN SINGLETON: And do you make any use
- of what I'm going to call webcams, but what I mean, is,
- 6 you know, one of those --
- 7 MS. HARP: Yes. I know what you mean. And
- 8 we don't. It would be -- I mean, my issue of, so are
- 9 you looking at your e-mail while you're supposed to be
- 10 listening to this?
- 11 CHAIRMAN SINGLETON: Yes, right.
- 12 MS. HARP: Which I know is one of the issues.
- 13 And, you know, it's kind of why you have to keep the
- 14 visuals sort of interesting, is to hold people's
- 15 attention. But we don't make use of webcams.
- 16 CHAIRMAN SINGLETON: But I bet you could. It
- 17 would be fairly easy to integrate it, it sounds like.
- 18 Anything else?
- 19 MS. HARP: I think my staff would tell you
- 20 that it makes them feel like they're working, you know,
- 21 at a law firm with far greater resources, the kind of
- law firm with far greater resources than we usually

- 1 have, because they have that available.
- 2 CHAIRMAN SINGLETON: Well, it sounds like it
- 3 would be good for any program that has a large
- 4 geographic area to cover, and multiple offices.
- 5 MS. HARP: Yes. And it's -- I can hardly
- 6 imagine there's any program -- the small programs pay
- 7 \$10 a month. So I can hardly imagine that any program
- 8 --
- 9 CHAIRMAN SINGLETON: I think the coffee
- 10 budget for most programs is bigger than your \$32 a
- 11 month.
- MS. HARP: Exactly. Right. Yes.
- 13 Absolutely.
- 14 CHAIRMAN SINGLETON: Thank you. And thank
- 15 you for our visit this morning.
- MS. HARP: You're welcome, and we appreciate
- 17 you coming.
- 18 CHAIRMAN SINGLETON: All right. We are now
- 19 on an update of the LSC Private Attorney Involvement
- 20 Action Plan, et cetera, et cetera.
- 21 Karen, I guess you're going to do that for
- 22 us?

- 1 MS. SARJEANT: I am. Thank you very much.
- 2 Karen Sarjeant, vice president for programs and
- 3 compliance at LSC.
- 4 And in the president's board report are
- 5 several items updating you on PAI activities. I wanted
- 6 to only focus on one activity that recently took place,
- 7 and that is our private attorney involvement advisory
- 8 committee had a meeting. And that advisory committee
- 9 has field program staff on it that participate with
- 10 LSC.
- The purpose of that group was to take a look
- 12 at some private attorney involvement issues and
- 13 determine whether there is additional guidance that LSC
- 14 should be providing to the field. At this last meeting
- on July 20th, the most recent meeting -- and I believe,
- 16 Sarah, this was at your suggestion -- we invited access
- 17 to justice commission representatives to participate
- 18 with the advisory committee.
- 19 And so on that conference call we had Chief
- 20 Justice Hobbs from Colorado, Fred Bowman from Colorado,
- 21 Jim Sales from Texas, and from New Mexico we had board
- 22 member Sarah Singleton.

- 1 And these representatives of access to
- 2 justice commissions shard with the advisory group the
- 3 activities of their different commissions -- the broad
- 4 range of activities that they have done, what they have
- 5 done and how they've done it, the importance of
- 6 recognition in their activities, and the importance of
- 7 judicial involvement.
- 8 It was a very, very informative conference
- 9 call. And, in fact, after the call the members of the
- 10 advisory committee asked that we ask the
- 11 representatives to make any written materials available
- 12 that they had for their access to justice commissions,
- and they very promptly -- all of the representatives
- 14 very promptly e-mailed that information to us so we
- 15 were able to distribute that to the advisory committee
- 16 group.
- 17 And we are determining how to distribute that
- information more broadly as a way of sharing with other
- 19 states some of the very creative activities that are
- 20 underway with these access to justice commissions.
- The next steps for the advisory group: We've
- 22 now had several meetings where we have had

- 1 participation by Linda Perle from CLASP. We've had
- 2 participation by representatives from the ABA, and
- 3 Steve Scudder and Terry Brooks, who participated with
- 4 us.
- 5 And the advisory committee is now going back
- 6 to review all of the information we've talked about and
- 7 determine what if any guidance LSC needs to consider
- 8 giving to our programs so that they can enhance their
- 9 private attorney involvement activities.
- 10 That is the task in front of the advisory
- 11 group over the next few months. And I believe by the
- 12 October board meeting we will be able to come back to
- 13 you with an almost final report of what this activity
- 14 has developed over this year.
- 15 CHAIRMAN SINGLETON: Thank you. Any
- 16 questions for Karen?
- 17 (No response.)
- 18 CHAIRMAN SINGLETON: Then let's move on. The
- 19 staff report on the continuation of the Herbert S.
- 20 Garten Loan Repayment Assistance Program.
- I know that we're going to have some public
- 22 comment on this. I'd rather take the public comment

- 1 right after you make your presentation. So Don, if you
- 2 want to come up. Anyone else who wants to make public
- 3 comment on this, why don't you come forward.
- 4 And I should call to your attention the fact
- 5 that Don, on behalf of NLADA, did send a letter to LSC.
- 6 And that was in the supplemental materials you
- 7 received when you checked into the hotel.
- 8 Karen?
- 9 MS. SARJEANT: Thank you. At the April board
- 10 meeting, the board requested that LSC provide a
- 11 recommendation on the continuation of the LRAP program.
- 12 And in your materials, as was just mentioned, you did
- 13 get a report and a recommendation from staff. And I
- 14 would ask that that full report and recommendation be
- 15 made a part of the record.
- 16 CHAIRMAN SINGLETON: Mr. Reporter, will that
- 17 be done?
- THE REPORTER: Yes, ma'am.
- 19 CHAIRMAN SINGLETON: Thank you.
- 20 MS. SARJEANT: The recommendation from LSC
- 21 management is that for fiscal year 2010, LSC should
- 22 continue the Herbert S. Garten Loan Repayment

- 1 Assistance Program in its present for. And that is
- 2 assuming that funding becomes available in the 2010
- 3 appropriation. And we further recommend that funding
- 4 be requested in the 2011 LSC budget for the reasons we
- 5 will discuss.
- 6 Certainly our pilot program, LRAP program,
- 7 has established that there is a very huge need in our
- 8 community for LRAP assistance. And the reason we are
- 9 indicating at this point that LSC should continue to
- 10 request an appropriation for the next two fiscal years
- 11 -- well, for 2010 and 2011 -- is the existence of
- 12 pending and existing federal legislation on loan
- 13 repayment.
- 14 And at this point in time, none of us know
- 15 how that legislation is going to really impact the
- 16 environment across the country on LRAP. Some things
- 17 have been authorized. Some legislation has been
- 18 authorized but not appropriated. And we think it's
- 19 important to continue at this point until we can get
- 20 more clarity on how these other programs are going to
- 21 affect the legal services community.
- 22 So our recommendation is to continue this.

- 1 And we believe that as information becomes available,
- 2 we will be in a better position to advise the board and
- 3 make a more informed recommendation on whether we
- 4 should continue an LRAP program at LSC.
- 5 Now, there is a letter from SCLAID and
- 6 there's a letter from NLADA. And our positions are
- 7 very similar, in that we think that at this point in
- 8 time, the Corporation should continue the program.
- 9 Additionally, NLADA has asked that LSC gather
- 10 some other data about the existence and use and cost of
- 11 LRAPs, and that is something -- in our legal services
- 12 community. And that is something that we would
- 13 consider undertaking so that that information could
- 14 help inform the board in making a determination whether
- 15 this program should be continued.
- So we are asking that this committee
- 17 recommend to the full board that, if appropriated, that
- 18 for 2010 the LRAP program continue. And we're also
- 19 asking that this board request similar funding for 2011
- 20 until such time as we think at that point we will be
- 21 able to determine how the federal legislation is going
- 22 to impact our pilot program.

- 1 CHAIRMAN SINGLETON: Is part of your
- 2 recommendation that LSC undertake to gather the data
- 3 that you mentioned?
- 4 MS. SARJEANT: You can make that a part of
- 5 your recommendation. We will certainly do that. We've
- 6 already had some preliminary discussions about, you
- 7 know, the information that's been requested.
- 8 I must say that project probably would not
- 9 start this year. It might be starting in January or
- 10 some time after that that we would start attempting to
- 11 collect that information.
- 12 CHAIRMAN SINGLETON: Well, I don't think it
- 13 needs to be in the recommendation unless you
- 14 particularly wanted that directive.
- MS. SARJEANT: No.
- 16 CHAIRMAN SINGLETON: All right. Was that
- 17 your report? I didn't mean to interrupt.
- 18 MS. SARJEANT: Yes. I would just say that we
- 19 will be working closely with NLADA and others who are
- 20 interested in this issue if we are starting to collect
- 21 information so we try to get the full range of
- 22 information to inform the board's later decision.

- 1 CHAIRMAN SINGLETON: And one other question.
- 2 You said some of the other LRAP programs had not been
- 3 -- or appropriations had not been secured for them yet.
- 4 Did you say some of them were not authorized yet?
- 5 MS. SARJEANT: I didn't mean to, but --
- 6 CHAIRMAN SINGLETON: You might not have. I
- 7 just --
- 8 MS. SARJEANT: -- if you start talking about
- 9 the specifics of the legislation, I would turn to
- 10 either John Constance or Don Saunders to speak to the
- 11 specifics of the legislation.
- 12 CHAIRMAN SINGLETON: Boy, are you lucky.
- 13 John Constance just walked in the back of the room. So
- 14 you may now turn to him.
- But why don't we go to Don first.
- MR. SAUNDERS: Oh, okay. Thank you.
- 17 CHAIRMAN SINGLETON: And you should feel free
- 18 to talk about that other legislation.
- 19 MR. SAUNDERS: I never tried to speak for Mr.
- 20 Constance, but I can speak briefly to that. And I will
- 21 be very before.
- 22 As has been suggested, we completely concur

- 1 with the recommendations of management and with the
- 2 American Bar Association. Just a few highlights as to
- 3 why that recommendation is important for FY 2011.
- 4 There is this sense in the broader community,
- 5 particularly at some law schools, among some state
- 6 programs, and possibly some employer programs, that the
- 7 federal government, through its many activities, has
- 8 fixed this problem.
- 9 Even if the Harkin bill were fully funded,
- 10 even if LSC were to continue long-term, the problem of
- 11 student debt is an enormous one. And your program, as
- 12 successful as it has been, and it's certainly been a
- 13 high profile program, for you to stop this program next
- 14 year prior to a little more information being available
- 15 with regard to the other federal programs would run
- 16 some risk of adding to this sense that the feds have
- 17 fixed it. So we would urge you, as does staff, to
- 18 continue in your FY 2011 budget request to fund it.
- 19 With regard to the longer term, we have a
- 20 very good committee that works with us on these issues,
- 21 and it includes represents from Equal Justice Works,
- 22 the ABA, the National Association for Law Placement, a

- 1 lot of young attorneys, and a lot of managers.
- 2 And as we discussed this issue, as you might
- 3 imagine, for the longer term, people are not of one
- 4 mind on it. But I think our general approach would be
- 5 very cautious with regard to any LSC program, but
- 6 particularly not wanting to recommend today regarding
- 7 that because there do remain a few issues, even if the
- 8 HEA bill is funded, that need to be worked out before
- 9 you can get a clear environmental scan of what even the
- 10 federal programs --
- 11 CHAIRMAN SINGLETON: Is the HEA the Harkin
- 12 Amendment?
- 13 MR. SAUNDERS: HEA is the Higher Education
- 14 Act. And it was in that context that Senator Harkin's
- 15 civil legal assistance LRAP was authorized. Also
- 16 authorized in that bill was an LRAP covering public
- 17 defenders and prosecutors. That's a separate program
- 18 to the Department of Justice. As you know, the HEA for
- 19 civil legal aid attorneys is in the Department of
- 20 Education.
- We have worked very closely, and actually
- they're getting to the point of marking up the

- 1 education and labor appropriation in the Senate. We've
- 2 worked very closely with Senator Harkin and his staff,
- 3 and I'm pretty confident -- and I'm seldom confident --
- 4 I'm pretty confident that there will be funding at some
- 5 level for the FY 2010 process for the Harkin bill.
- 6 So I think the funding is likely -- the
- 7 program is likely to get underway next year. The scope
- 8 of it remains to be seen. And there's one additional
- 9 problem of it that we are working on and that might
- 10 influence a longer-term decision of this board.
- 11 At the very last moment in negotiations
- 12 around the reauthorization of the Higher Education Act,
- 13 there was an amendment added that prohibited the
- 14 participation not just for civil legal aid attorneys,
- but many other loan repayment programs were prohibited
- 16 from participating in cash benefits as well as the
- 17 other benefits provided under the College Cost
- 18 Reduction Act.
- 19 That is essentially the 10-year loan
- 20 forgiveness program that is law now, and is a key part
- 21 of making it possible for legal aid attorneys to
- 22 actually commit their careers, like so many of the you

- 1 heard this morning, to this work.
- 2 An interpretation of the existing law would
- 3 be that if you were to receive funding under the Harkin
- 4 bill, you would not be eligible for the loan
- 5 forgiveness plan after 10 years.
- 6 Those are inconsistencies that we've been
- 7 trying to educate the Congress about, that they're sort
- 8 of counterproductive. If the idea is to make it
- 9 possible to make careers in this work, you would not
- 10 want to have the Harkin bill make you ineligible for
- 11 the loan forgiveness. That has not been worked out.
- 12 And to me it is a significant piece of the authorizing
- 13 puzzle that would affect the longer-term decision of
- 14 this board.
- 15 And the other area that took me a little by
- 16 surprise during our committee calls and our
- 17 conversations about it was I was struck by the degree
- 18 -- the number of your grantees who have their own loan
- 19 repayment assistance programs. Many of them are small,
- 20 short-term, not a lot of benefits.
- 21 But one thing is clear from an employer-based
- 22 problem in this area: Those are taxable benefits to

- 1 the employee. And to the extent that a significant
- 2 amount of LSC dollars are being essentially lost to the
- 3 young lawyer through taxes, it seemed like it would be
- 4 worth figuring out the data to figure out how much that
- 5 figure might be because it seems to me that that would
- 6 be relevant, a piece of relevant information in
- 7 determining whether or not LSC dollars are best spent
- 8 by creating some sort of national program.
- 9 Our initial inclination is absolutely not.
- 10 But we heard information that would suggest that maybe
- 11 half, if not more, of your grantees currently have
- 12 employer-based loan repayment. That may be the best
- 13 way to structure that.
- 14 So those features of how the Harkin bill will
- 15 be administered, as well as this other information,
- 16 would lead us to ask that you follow the staff
- 17 recommendation for LRAP 2011 and return with more
- 18 information with regard to whether or not LSC should
- 19 have a full-scale LRAP program.
- 20 CHAIRMAN SINGLETON: Does anyone have any
- 21 questions for either Karen or Don? Mr. Fuentes?
- MR. FUENTES: Karen, could you run us through

- 1 numbers, refresh our members on previous numbers, the
- 2 kind of money you're talking about now?
- 3 CHAIRMAN SINGLETON: Who was that addressed
- 4 to? I couldn't hear.
- 5 MR. FUENTES: To Karen.
- 6 MS. SARJEANT: I'm sorry?
- 7 MR. FUENTES: Run us through numbers in the
- 8 past and what you're talking about for 2010 and 2011.
- 9 MS. SARJEANT: The appropriation each year
- 10 has been for a million dollars.
- 11 CHAIRMAN SINGLETON: And how many -- it's in
- 12 your report. I think it's like in the 40s, like 48
- 13 people get about 5600 each? Does that sound something
- 14 like that?
- 15 MS. SARJEANT: Uh-huh. We have been able to
- 16 make loans to 166 attorneys in 46 programs over the
- 17 last four years. Now, our program is a very modest,
- 18 limited program. And in this paper, we did some
- 19 projections of what it might cost if we were doing a
- 20 program in which it was open to everyone who might be
- 21 eligible.
- But right now, for the years we have gotten

- 1 the million dollars, and the amount of money that is
- 2 loaned and forgiven is \$5600 per year per participant.
- 3 And we've touched 166 attorneys.
- 4 CHAIRMAN SINGLETON: Did you have any other
- 5 data you wanted?
- 6 MR. FUENTES: Have you given thought to what
- 7 is the possibility of sort of this action being
- 8 counterproductive? And it goes back, I think, to a
- 9 train of thought that Tom Meites has brought up in
- 10 times past, that if this is going to be done otherly,
- 11 do we give a false message that we are taking care of
- 12 it so they actually don't need to be about doing it?
- 13 MS. SARJEANT: I don't think -- well, as an
- 14 organization, we have not had that particular
- 15 discussion. But I would say that we do not -- I
- 16 certainly do not think that our program is widespread
- 17 enough for a program, all programs to say, we don't
- 18 need to do it because LSC is doing it.
- We are really, as is indicated here, only
- 20 again touching 46 programs. We estimate that there are
- 21 many more attorneys, hundreds more, if not thousands,
- 22 who are eligible

- 1 CHAIRMAN SINGLETON: Mr. McKay.
- 2 MR. McKAY: But isn't it true that the
- 3 original concept here was to give it a try?
- 4 MS. SARJEANT: It was a pilot.
- 5 MR. McKAY: And to -- that's what a pilot
- 6 means -- and to conduct studies afterwards and see how
- 7 it helps with retention and even tracking people. And
- 8 it's really -- and I understand that this project has
- 9 assisted Senator Harkin and made him a case for his
- 10 legislation. And it's not really one for the other,
- 11 but it's part of it.
- 12 And so that just confirms what I thought.
- 13 And I do agree.
- And if I may just make a comment, since I
- 15 have the floor, I would support this, the continuation
- 16 of this, if for no other reason but for the name of the
- 17 program.
- 18 (Laughter.)
- MR. McKAY: There are other reasons.
- 20 MR. GARTEN: Are you running for office?
- 21 MR. McKAY: The environment isn't as good as
- 22 it once was. I'm going to be in the private sector for

- 1 quite some time.
- 2 But the other thing is that it in many ways
- 3 violates the first rule of wing-walking: Don't take
- 4 your hand off of one strut until you have your hand on
- 5 the next strut.
- And while we're very hopeful that Senator
- 7 Harkin's legislation goes through, my personal feeling
- 8 is if there's legislation that's passed that pays for
- 9 everyone's school debts, the amounts that these
- 10 attorneys are paid is still considerably low. And I
- 11 think it would be a wonderful gift and certainly cannot
- 12 do it for a whole bunch of reasons.
- 13 But anyway, I do support this. I think this
- 14 pilot project has played a significant role in support
- 15 this, and I think it's helping this legislation. So
- 16 let's keep it going until -- I support keep it going
- 17 until we get the legislation through.
- 18 CHAIRMAN SINGLETON: Well, I think at the
- 19 moment the staff and the other groups have recommended
- that we continue with it in '10 if it's appropriate,
- 21 and in '11 we put it into our budget request. That's
- 22 slightly different than what you said, which was we

- 1 keep it going until something else replaces it, I
- 2 think.
- MR. McKAY: Yes. That's true. That's what
- 4 my personal feeling is. I support let's go ahead in
- 5 2010 and --
- 6 CHAIRMAN SINGLETON: Well, I was going to ask
- 7 you to make your personal feeling into a motion, but --
- 8 MR. McKAY: Well, if someone wants to adopt
- 9 it, that's fine, I guess. I'm more interested in
- 10 waiting until the legislation passes, and so certainly
- our request for 2011, and hopefully we'll get the
- 12 funding for 2010. We keep moving along until we get
- 13 the change in the legislation.
- 14 CHAIRMAN SINGLETON: Well, in terms of
- 15 procedurally going forward, I think this committee
- 16 needs to make a recommendation to the board. I am
- 17 hearing you say you agree with the recommendation. And
- 18 would you make that a motion as to what the committee
- 19 should recommend to the board?
- 20 MOTION
- 21 MR. McKAY: I recommend that we adopt
- 22 management's recommendation.

- 1 CHAIRMAN SINGLETON: All right. Is there a
- 2 second to that motion by a committee member? The chair
- 3 will second it.
- 4 Is there further discussion of the motion?
- 5 MR. MEITES: I think it's wonderful. I would
- 6 raise the point about how what we are doing intersects
- 7 with existing legislation and proposed legislation. I
- 8 found the report very helpful. And I think that
- 9 keeping essentially the status quo until the situation
- 10 clarifies, and there's a new board who has to worry
- 11 about this, is all desirable.
- 12 CHAIRMAN SINGLETON: Okay. Is there any
- other discussion of the motion that's now on the floor?
- 14 (No response.)
- 15 CHAIRMAN SINGLETON: All right. The motion
- is that we recommend to the full board that they
- 17 approve management's recommendation. All in favor say
- 18 aye.
- 19 (A chorus of ayes.)
- 20 CHAIRMAN SINGLETON: Opposed?
- 21 (No response.)
- 22 CHAIRMAN SINGLETON: The motion carries.

- 1 Thank you.
- We are now up to item 6, which was to be a
- 3 staff report and recommendation on Native American
- 4 delivery. Again, I know we have some people who
- 5 traveled here, if only from the contiguous state of
- 6 Oklahoma, but still we would like you to come forward,
- 7 please.
- 8 Karen, would you like to bring us up to date
- 9 on the posture of this now? And then we'll hear from
- 10 the people who are representing NAILS, I think, today.
- 11 Isn't that correct?
- 12 MS. SARJEANT: Yes. Thank you. As you will
- 13 recall, we have been talking about LSC and NAILS, and
- 14 this board has been talking Native American funding and
- 15 delivery for some time.
- 16 At the January meeting, we talked about
- 17 getting some assistance from an outside consultant to
- 18 help generate the data to update the report that we
- 19 wanted to use as the support for making whatever
- 20 determination LSC was going to make on any change in
- 21 the funding.
- 22 We obtained the services of a consultant. We

- 1 got the data. NAILS and LSC agreed on what data we
- 2 needed the consultant to obtain for us. We also agreed
- 3 that NAILS would obtain some other data about what's
- 4 happening on the ground in the programs.
- 5 And on February 20th, we all agreed what that
- 6 data was, and were set. There was some understanding
- 7 both -- at that time, when we were trying to get a
- 8 recommendation to the board in April. But we got the
- 9 information back from the consultant, and so we were
- 10 prepared to do a recommendation today to the board.
- 11 LSC has been communicating with the chair of
- 12 NAILS, and we had not gotten any information back in
- 13 several months. This afternoon, immediately prior to
- 14 this meeting, it was brought to my attention that there
- 15 was some miscommunication within the organization, so
- 16 that what --
- 17 CHAIRMAN SINGLETON: The NAILS organization?
- 18 MS. SARJEANT: -- within the NAILS
- 19 organization so that the communications that LSC was
- 20 having with the chair of that organization were not
- 21 making their way to other representatives within the
- 22 organization, so that they were not aware of the fact

- 1 that we had been requesting this information through
- 2 the chair for the last several months.
- 3 We spoke about this right before this
- 4 meeting, and we agreed that -- because our
- 5 recommendation to the boards that we did not have the
- 6 information after requesting it, and we have agreed,
- 7 subject to the board's approval, that we will go
- 8 forward with NAILS continuing to -- well, they will now
- 9 pull together the information that we have been waiting
- 10 for.
- 11 And we will not go forward with the
- 12 recommendation today so that when we come back in
- 13 October, the board will have a full report that is
- 14 informed by the data that NAILS was going to provide to
- 15 us. And, you know, we will see if that in any way
- 16 affects our recommendation as it stands today. But we
- 17 do not want the board to consider it at this point.
- 18 CHAIRMAN SINGLETON: Thank you. Colline?
- 19 Steve? You want to introduce yourselves first of all?
- MS. MEEK: Hi. Yes. My name is Colline
- 21 Meek, and I am one of the steering committee members of
- 22 NAILS. And what NAILS is is the National Association

- 1 of Indian Legal Services. And we're kind of a
- 2 voluntary, kind of loose organization of the Indian
- 3 legal services programs funded by Legal Services
- 4 Corporation.
- 5 And I agree with everything Karen said. I've
- 6 been a member of the steering committee since 2003, and
- 7 really, it's just been, under this administration in
- 8 the last couple years, that our requests have been
- 9 taken seriously and funding has been provided for the
- 10 needed legal surveys and things.
- 11 And we are just -- in February, we were asked
- 12 to collect some further data that necessarily has to
- 13 come from the programs. And we're kind of stuck there.
- 14 There's been some miscommunication amongst our
- 15 steering committee members. And then there's some
- 16 inherent problems in trying to cull out that data from
- 17 25 different legal services programs.
- 18 So we are just here today because we're from
- 19 Oklahoma -- you guys visited our state last year, which
- 20 is when the funding for the statistical update was
- 21 approved, and Legal Services has been very supportive
- 22 on that -- but to request some further time. And we

- 1 commit our time and efforts to getting that information
- 2 to you in time for the October board meeting.
- 3 CHAIRMAN SINGLETON: But then you'd have to
- 4 come all the way to Philadelphia.
- 5 MS. MEEK: To Philadelphia.
- 6 CHAIRMAN SINGLETON: But you can get us the
- 7 information by then, you believe?
- 8 MS. MEEK: Yes. We'll put our efforts into
- 9 it and make that happen.
- 10 CHAIRMAN SINGLETON: All right. Well, I'm
- 11 sure we would appreciate this because it has been
- 12 pending for quite a while.
- 13 MS. MEEK: Everybody involved here has put
- 14 forth a lot of effort to get to this point, and I
- 15 really think we've made a lot of progress for each kind
- 16 of -- you know, culling out that data from the
- 17 different programs.
- 18 CHAIRMAN SINGLETON: All right. Then I think
- 19 the appropriate thing would be for this committee to
- 20 table this item and to ask that it be put on our
- 21 October agenda. Does that sound appropriate to you,
- 22 Karen?

- 1 MS. SARJEANT: Yes.
- 2 CHAIRMAN SINGLETON: I'll entertain a motion
- 3 to table if the committee so desires.
- 4 MOTION
- 5 MR. FUENTES: So move.
- 6 CHAIRMAN SINGLETON: Moved by Mr. Fuentes.
- 7 Is there a --
- 8 MR. McKAY: Second.
- 9 CHAIRMAN SINGLETON: Seconded by Mr. McKay.
- 10 I don't think that's debatable. All in favor say aye.
- 11 (A chorus of ayes.)
- 12 CHAIRMAN SINGLETON: Opposed?
- 13 (No response.)
- 14 CHAIRMAN SINGLETON: The item No. 6 is
- 15 tabled. Thank you very much.
- MS. MEEK: Thank you very much.
- 17 MR. HAGOR: Thank you.
- 18 CHAIRMAN SINGLETON: We're up to public
- 19 comment. Do we have any other public comment?
- 20 (No response.)
- 21 CHAIRMAN SINGLETON: Seeing no one charging
- 22 the microphones, we will move on to other business. Is

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1
    there other business to come before the committee?
 2
              (No response.)
              CHAIRMAN SINGLETON: Again, seeing nothing,
 3
    would someone like to move to adjourn this committee
    meeting?
 5
 6
                             MOTION
 7
              MR. FUENTES: Move to adjourn.
8
              MR. McKAY: Second.
9
              CHAIRMAN SINGLETON: Moved by Mr. Fuentes,
10
    seconded by Mr. McKay. All in favor say aye.
11
              (A chorus of ayes.)
12
              CHAIRMAN SINGLETON: Opposed?
13
              (No response.)
              CHAIRMAN SINGLETON: The ops -- I mean, the
14
    Provision for the Delivery of Legal Services Committee
15
16
    is hereby adjourned. Thank you all.
17
               (Whereupon, at 2:25 p.m., the committee was
    adjourned.)
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