LEGAL SERVICES CORPORATION BOARD OF DIRECTORS

MEETING OF THE FINANCE COMMITTEE

Friday, July 24, 2009 2:58 p.m.

Capitol Plaza Hotel 1717 S.W. Topeka Boulevard Topeka, Kansas

COMMITTEE MEMBERS PRESENT:

Michael D. McKay, Chairman Lillian R. BeVier Thomas A. Fuentes Laurie Mikva Sarah Singleton Frank B. Strickland, ex officio

OTHER BOARD MEMBERS PRESENT:

Herbert S. Garten Thomas R. Meites

STAFF AND PUBLIC PRESENT:

Helaine M. Barnett, President

Karen M. Dozier, Executive Assistant to the President Victor M. Fortuno, Vice President for Legal Affairs, General Counsel, and Corporate Secretary

David L. Richardson, Treasurer and Comptroller, Office of Financial and Administrative Services

Karen J. Sarjeant, Vice President for Programs and Compliance

Charles Jeffress, Chief Administrative Officer Jeffrey E. Schanz, Inspector General

Ronald "Dutch" Merryman, Assistant Inspector General for Audit, Office of the Inspector General

David Maddox, Assistant Inspector General for Management and Evaluation, Office of the Inspector General

Thomas Hester, Associate Counsel, Office of the Inspector General

John Constance, Director, Government Relations and Public Affairs Office

Stephen Barr, Media Relations Director, Government Relations and Public Affairs Office

Kathleen Connors, Executive Assistant, Government Relations and Public Affairs Office

Don Saunders, National Legal Aid and Defenders Association (NLADA)

Linda Perle, Center for Law & Social Policy (CLASP)

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Motions: 5, 6, 72, 76, 89, 91

- 1 PROCEEDINGS (2:58 p.m.)2 CHAIRMAN McKAY: I call the Finance Committee 3 meeting to order. The first item on the agenda is 4 approval of the agenda. But I first want to welcome 5 6 Laurie Mikva to the committee, newly inaugurated. 7 welcome. We look forward to working with you on this 8 committee and the board in general. 9 MS. MIKVA: Thank you. 10 CHAIRMAN McKAY: First item on the agenda is approval of the agenda. Do I hear a motion? 11 MOTION 12 13 MR. FUENTES: Move. 14 MS. BeVIER: Second. CHAIRMAN McKAY: All those in favor say aye. 15 16 (A chorus of ayes.) CHAIRMAN McKAY: Opposed? 17
- 19 CHAIRMAN McKAY: Next item on the agenda is

(No response.)

- 20 approval of the minutes for our meeting on April 24th
- 21 of this year.

18

22 Any comments?

- 1 MOTION
- 2 MR. FUENTES: Move approval.
- 3 CHAIRMAN McKAY: Second?
- 4 MS. SINGLETON: Second.
- 5 CHAIRMAN McKAY: All those in favor say aye.
- 6 (A chorus of ayes.)
- 7 CHAIRMAN McKAY: Opposed?
- 8 (No response.)
- 9 CHAIRMAN McKAY: The motion passes.
- 10 Third item on the agenda is a staff report on
- 11 repayment of LRAP funds. Mr. Fortuno. Mr. Constance.
- 12 I see we're already blessed with the presence of Mr.
- 13 Richardson.
- MR. FORTUNO: Good afternoon, everyone.
- 15 CHAIRMAN McKAY: Good afternoon. So you have
- 16 the floor. If you could give us a staff report. I
- 17 know you've given us some written materials, but we
- 18 look forward to hearing from you now in your
- 19 presentation.
- 20 MR. FORTUNO: I provided a fairly detailed
- 21 report of what's happened since our -- since this
- 22 committee last met.

- 1 As you may recall, in Portland there was
- 2 discussion about whether we had legal authority to
- 3 transfer the funds and -- to move the funds, and
- 4 whether that was a transfer or a reprogramming.
- 5 After the meeting, I met with -- spoke with
- 6 the leading persons on transfers or reprogramming,
- 7 authorization of transfers and reprogramming in
- 8 particular. And twice, actually, once after the
- 9 meeting in Portland where they confirmed our
- 10 understanding as to what the law was.
- 11 Thereafter, also met with congressional
- 12 staff, a member of our appropriation -- Senate
- 13 appropriation subcommittee -- subcommittee or
- 14 committee? Subcommittee -- and she disagreed with that
- 15 entirely. She made very clear that their understanding
- 16 was -- that their view was that this was a
- 17 reprogramming.
- 18 Afterwards, I checked again with the folks at
- 19 GAO to make sure that they understood what information
- 20 we were getting from the Hill and could respond to
- 21 that. They still respectfully disagreed, but
- 22 understood that in this case we were getting fairly

- 1 clear direction from at least the staff of our
- 2 subcommittee on the Senate side.
- And they also recognize that this is, in
- 4 effect, a zero sum game. That is, the money that's
- 5 being moved is actually restoring money that had been
- 6 moved out to begin with. So I think, as Herb described
- 7 it at the last meeting, it's reversing an entry.
- 8 And they recognized that. Seemed to feel
- 9 that no one would take great exception to it. But they
- 10 still felt that, technically, it was a transfer. But
- 11 they recognized the guidance we were getting from our
- 12 appropriators.
- 13 And so I come to you as someone between a
- 14 rock and a hard place, if you will. We have got what
- 15 may be conflicting views. But it seems to me that
- 16 having been -- having discussed it with everyone, those
- 17 that have generated published opinions and the
- 18 authorities that we don't really rely on, and having
- 19 discussed it with the representative from the Hill, who
- 20 made clear what they felt they did and what they felt
- 21 the law is that governs that money, it seems to me
- 22 that -- and since we did move that money in the hope

- 1 that we'd be -- and with the expectation that we'd be
- 2 able to move it back, it seems that, I think in this
- 3 instance, we can do that.
- I would suggest that if we in the future
- 5 intend to move funds between statutory lines, that is,
- 6 in appropriation, when we have language, statutory
- 7 language in an appropriation, that says, and so many
- 8 dollars of this shall be for this purpose, if we're
- 9 going to move that from that line to another line, that
- 10 we might want to just revisit this issue.
- But for these purposes, I think that I'm
- 12 comfortable with the board going ahead and moving the
- 13 funds as a reprogramming back to LRAP.
- 14 CHAIRMAN McKAY: Thank you.
- MR. FORTUNO: And again, I've provided a
- 16 memo, much more detailed. But that's kind of it in a
- 17 nutshell.
- 18 CHAIRMAN McKAY: And was that memo given to
- 19 us under seal, attorney-client privilege?
- 20 MR. FORTUNO: Yes.
- 21 CHAIRMAN McKAY: Okay. Questions or comments
- 22 from the committee? Or John, Mr. Constance?

- 1 MR. CONSTANCE: May I just add --
- 2 CHAIRMAN McKAY: Yes.
- MR. CONSTANCE: Thank you, Mr. Chairman.
- 4 John Constance, director of government relations and
- 5 public affairs.
- 6 The only thing I would add to what Vic has
- 7 said is that when we met with Erin Cochran, who is the
- 8 subcommittee counsel, she made it clear that before
- 9 meeting with us, she had checked her interpretation
- 10 with her counterpart on the minority side at the
- 11 subcommittee level as well as the representatives of
- 12 House of Representatives appropriators, both majority
- 13 and minority, and had also checked it with the full
- 14 committee counsel for the Senate Appropriations
- 15 Committee as to her interpretation, and found that she
- 16 was comfortable that she was speaking for all of them
- in terms of her feeling that this in fact was a
- 18 reprogramming, not a transfer. So that was --
- 19 MR. FORTUNO: Yes. And that's noted in the
- 20 memo.
- 21 CHAIRMAN McKAY: And again, the problem is
- 22 I'd like to start talking about that memo because I

- 1 thought it was very well done and very helpful. And it
- 2 certainly validates your observation, Vic, that we're
- 3 between a rock and a hard place.
- And, you know, while I do receive some
- 5 comfort from that attorney's analysis, the Senate
- 6 staffer's analysis, there was a case law that I read in
- 7 the memorandum that also causes me concern in response.
- 8 And I don't want to violate the confidence here by
- 9 going -- just to let you know that I've studied it
- 10 carefully. I'm concerned.
- But now that I've -- you know, our general
- 12 counsel has done what he's done, and I applaud him, by
- 13 the way, for bringing this to our attention to make
- 14 sure we did everything we could because in spite of
- 15 what we heard from the Hill, GAO thought otherwise, and
- 16 still we're not getting a clear message.
- 17 But I feel comfortable now with the advice
- 18 that we're getting and that we should proceed,
- 19 recognizing, though, that this is not an easy call.
- 20 So any other questions or comments from the
- 21 committee?
- MS. SINGLETON: What form of action do we

- 1 need to take on this?
- 2 CHAIRMAN McKAY: So do we need to make a
- 3 motion and a recommendation to the full board?
- 4 MR. FORTUNO: Well, there's a resolution
- 5 which, if adopted in its current form, would accomplish
- 6 any number of things, one of which is authorizing the
- 7 reprogramming of these funds.
- 8 CHAIRMAN McKAY: And that's the next item on
- 9 the agenda, Sarah. And included in that motion would
- 10 be the resolution to approve the reprogramming of those
- 11 funds.
- 12 MS. SINGLETON: Thank you.
- 13 MR. CONSTANCE: Also, Mr. Chairman, one other
- 14 thing. If that were to be approved, I just wanted to
- 15 let the committee know we have a draft to request the
- 16 reprogramming action that we would immediately act on.
- 17 So if there's a question operationally what happens
- 18 after this, then we would be ready to move forward with
- 19 that.
- 20 CHAIRMAN McKAY: Great. Thank you.
- 21 Questions or comments from the committee or
- 22 any other member of the board?

- 1 (No response.)
- 2 CHAIRMAN McKAY: I want to thank everyone for
- 3 their good work -- Vic, but also you, John, and
- 4 everyone else in management, and having, I think, what
- 5 was a spirited exchange. But it also -- the end result
- 6 is if anyone should challenge this action, I think the
- 7 record will reflect that we did everything we could to
- 8 abide by the law and do the right thing, as a year ago
- 9 we did the right thing, and now we're doing the right
- 10 thing by putting that money back.
- 11 MR. CONSTANCE: Thank you.
- 12 CHAIRMAN McKAY: Thank you.
- 13 The next item on the agenda is to consider
- 14 and act on revisions to the consolidated operating
- 15 budget for fiscal year 2009. Mr. Richardson and Mr.
- 16 Jeffress.
- 17 MR. RICHARDSON: Thank you, Mr. Chairman.
- 18 For the record, I am David Richardson, treasurer of the
- 19 Corporation.
- 20 A memorandum was e-mailed to you earlier this
- 21 week. It is dated July 20th. It is also noted as page
- 22 41-A. And I've asked to see if everybody has a copy of

- 1 that. If not, I brought additional copies for you.
- 2 The memorandum itself lays out two
- 3 adjustments that we have within the budget. There is
- 4 an increase in the other operating expenses for our
- 5 technology unit in the -- because of the need for
- 6 computer purchases, maintenance of our software. And
- 7 that is \$20,000 to increase the other operating
- 8 expenditure budget line.
- 9 CHAIRMAN McKAY: Help us understand where you
- 10 are. I lifted my eyes from the memo. Could you just
- 11 tell us where you are in your memo?
- 12 MR. RICHARDSON: Okay. It's the first
- indented paragraph.
- 14 CHAIRMAN McKAY: Okay. Thank you.
- MR. RICHARDSON: The second adjustment is
- 16 from program performance, and it had some delays in
- 17 hiring staff this summer, in particularly in helping
- 18 with the TIG competition initiative. We have brought
- 19 in a temporary employee to help there. We've also had
- 20 some summer interns in this year, and we need to move
- \$20,000 into the temporary employee pay budget line.
- 22 Both these funds are available from

- 1 technology, from the personnel compensation line and
- 2 also from the program performance personnel
- 3 compensation budget line. So there is no increase to
- 4 either of these budgets. The transfers themselves were
- 5 able to be handled within each office's budget.
- I spoke with the Inspector General. They
- 7 have also looked at their office's expenditures, and
- 8 there is no internal budgetary adjustments needed for
- 9 their budget at this time.
- These are the only two adjustments. Usually
- 11 I report to you any adjustments that are over \$5,000.
- 12 In this particular review of budget expenditures, these
- 13 were the only two adjustments that were made.
- 14 In addition to that, the last paragraph goes
- into sort of the process that you just spoke about with
- 16 Mr. Fortuno and Mr. Constance; refers to the memorandum
- 17 that Mr. Fortuno provided to you; and the
- 18 recommendation is that you would authorize management
- 19 to move \$500,000 to the Herbert S. Garten Loan
- 20 Repayment Assistance Program from management and grants
- 21 oversight. And following that, we would complete the
- 22 reprogramming notice that Vic was talking about that

- 1 would go to Congress.
- 2 So there is no increases in the budget.
- 3 Everything is within the current budget that you passed
- 4 in April.
- 5 There is one adjustment that we see coming
- 6 down the line, and that is the money that we have
- 7 received the last couple of years from the State
- 8 Justice Institute. I've been told that we should get
- 9 \$300,000 from them, but it may go as high as \$400,000.
- 10 But the resolution asks you to approve the
- 11 amount of increase from the State Justice Institute to
- 12 be able to increase the budget in the same amount,
- 13 increasing the technology initiatives budget so that
- 14 then those funds can be awarded to the selected
- 15 grantees for court systems that may happen with the
- 16 state justice grants.
- 17 The state justice grants goes into helping
- 18 the courts to be able to help clients to improve access
- 19 to the courts, and something that we've entered into a
- 20 partnership the last three years with them. And we are
- 21 continuing that process. So while the budget does not
- increase, we've contemplated that it will increase when

- 1 we do get that money. And we're asking for you to
- 2 approve that for us.
- 3 The resolution that we are asking you to
- 4 approve is on page 40 and 41 of the book.
- 5 CHAIRMAN McKAY: Does that complete your
- 6 presentation?
- 7 MR. RICHARDSON: It is until we get -- until
- 8 this salary and compensation because that is also
- 9 included in the resolution.
- 10 CHAIRMAN McKAY: So we won't address the
- 11 resolution in final form until we address the salary
- 12 increase. But I want to -- is there anything else you
- want to discuss, though?
- MR. RICHARDSON: There is not.
- 15 CHAIRMAN McKAY: Mr. Jeffress?
- MR. JEFFRESS: Nothing from me.
- 17 CHAIRMAN McKAY: Okay. Then, Charles, could
- 18 you just briefly run through the resolution itself so
- 19 we know what we're looking at? I think everyone
- 20 received a copy ahead of time. But just so we know
- 21 what we have here.
- 22 MR. JEFFRESS: Yes. The first "Whereas"

- 1 describes our current consolidated operating budget.
- 2 The second notes that, as Mr. Richardson has just
- 3 presented, the operating budgets for 2009, as adjusted.
- 4 The third "Whereas" discusses the expected income from
- 5 the State Justice Institute intended to expand the TIG
- 6 grants.
- 7 And the resolution then has three parts: one
- 8 with respect to the pay increase that is management's
- 9 recommendation, and again, we want to defer this item,
- 10 action on this resolution, until you address the pay
- 11 increase later in the agenda; second, that you approve
- 12 the transfer of the money from MGO to LRAP -- the
- 13 reprogramming of money from MGO to LRAP; and third,
- 14 adopting -- readopting the consolidated operating
- 15 budget with these adjustments.
- 16 CHAIRMAN McKAY: And is the resolution --
- 17 does the way the resolution is drafted, does that
- 18 assist management, then, on how to deal with the State
- 19 Justice Institute funding? It's a "Whereas" clause,
- 20 but does that last "Resolved" then address that
- 21 satisfactorily?
- MR. JEFFRESS: I'll let David speak it.

- 1 Because he did not know -- we do not know at this point
- 2 the exact amount, we couldn't put a dollar amount in
- 3 here. If we wanted to add something, and management
- 4 has authorized to increase the TIG grants value amount
- 5 to be received from the State Justice Institute, we
- 6 could add that to it.
- 7 CHAIRMAN McKAY: Or we could just simply wait
- 8 till the money comes in and then adjust the operating
- 9 budget at that time.
- 10 MR. JEFFRESS: The difficulty with that is
- 11 that we'll probably be awarding the grants prior to
- 12 your next meeting.
- 13 CHAIRMAN McKAY: So what do you need from us
- 14 to allow you to do that?
- MR. JEFFRESS: In adopting this issue,
- 16 adopting this resolution, performance resolution,
- 17 that'll be the conclusion of the motion, that
- 18 management has authorized to increase the TIG grant by
- 19 whatever amount of funds come in from the State Justice
- 20 Institute.
- 21 CHAIRMAN McKAY: So we -- that's not in here
- 22 now, though.

- 1 MR. RICHARDSON: It is not, and I can adjust
- 2 the resolution.
- 3 CHAIRMAN McKAY: Okay. Sarah?
- 4 MS. SINGLETON: I would suggest that the
- 5 resolution be amended to have that as a "Resolved"
- 6 clause.
- 7 CHAIRMAN McKAY: Right.
- 8 MR. JEFFRESS: We'll do that before your next
- 9 agenda item.
- 10 MS. SINGLETON: Before what?
- 11 MR. JEFFRESS: The pay increase agenda item.
- 12 CHAIRMAN McKAY: So you're going to be able
- to make the change and bring us hard copies?
- MR. JEFFRESS: Yes, we will, won't be,
- 15 Kathleen?
- 16 CHAIRMAN McKAY: All right. Great. Well,
- 17 that's what I was driving at. It seems to me it would
- 18 be helpful for you to have that, so that would be
- 19 great.
- MS. SINGLETON: But it probably should be
- 21 after our next agenda item. It would make more sense
- 22 in case of further changes.

- 1 CHAIRMAN McKAY: Well, I think that's right.
- 2 And maybe we can just sit tight and make a final
- decision, and we'll figure out how it will be drafted.
- 4 Great idea. Thank you.
- 5 The other question I have about the
- 6 consolidated operating budget -- and perhaps this is
- 7 the best time to raise this -- I've read enough
- 8 materials and I know the audit committee addressed the
- 9 issue, the technical issue.
- 10 But it seems to me it has a financial impact
- 11 as well, and that is this question that was brought to
- 12 our attention by our outside auditor in our meeting in
- 13 January, and that is: Perhaps some of the employees we
- 14 have been paying as independent contractors should,
- under IRS regulations, be treated as temporary
- 16 employees? And that has a financial impact.
- 17 And I guess my question is: Isn't it
- 18 appropriate for us, for management, to be at least --
- 19 and I recognize there may be a difference of opinion of
- 20 what the IRS might do -- but if the IRS says, yes, they
- 21 should be treated as temporary employees and you should
- 22 be paying a certain amount of money, that will have an

- 1 impact on us.
- 2 And I'm wondering if, at the very least, we
- 3 should have a contingent liability analyzed, that is,
- 4 figuring out how much this could cost us, and get this
- 5 down in our books so we can start planning for it.
- I'd like to hear from both of you on this.
- 7 MR. JEFFRESS: Mr. Chairman, I'd agree with
- 8 your assessment, and we will do that. We have made
- 9 some preliminary conclusions. We have had some
- 10 conversations with our outside counsel as to the extent
- 11 of the tax liability.
- 12 I'm not at liberty in open session to discuss
- 13 their response to us. But we can certainly, as you
- 14 request, produce some numbers based on what everybody
- is predicting at whatever time you want.
- 16 CHAIRMAN McKAY: And what do you feel about
- 17 this, David?
- 18 MR. RICHARDSON: And I agree. It will either
- 19 have to be a liability built into our financial
- 20 statements for the year, or it will have to be a
- 21 contingent liability noted in the notes.
- But that's something that we will discuss

- 1 with counsel and determine how is the best way to
- 2 handle it, both internally for financial statement
- 3 purposes and noting the liability that needs to be
- 4 recognized.
- 5 CHAIRMAN McKAY: And I recognize this is
- 6 going to -- this is potentially a big issue. And I
- 7 really don't want to wait until October on this. And
- 8 so recognizing that the finance committee is going to
- 9 be meeting some time in September, I'm hoping that you
- 10 can finalize your legal analysis on this, that is,
- 11 trying to figure out how far back this could go,
- 12 putting a number on it and having it to the finance
- 13 committee, and copy the rest of the board, well before
- 14 our September meeting.
- 15 Mr. Garten?
- 16 MR. GARTEN: I hate to take issue with so
- 17 many opinions. But I think we ought to defer acting on
- 18 this until we have a complete report from counsel as to
- 19 the liability. There are different degrees of
- 20 liability, different penalties that might be assessed.
- 21 And to try to quantify this on a statement,
- 22 whereas our own independent CPA just footnoted it, and

- 1 we can continue the footnote without getting into
- 2 dollars. And by trying to quantify it, you may hamper
- 3 the resolution of settling this matter.
- 4 So that would be my advice. But naturally,
- 5 I'm hearing other opinions here, which I respect. But
- 6 I say defer it. Wait till we -- you made a reference
- 7 to the fact that when you get the report from counsel
- 8 as to where to be, you'll be able to come up with a
- 9 better judgment on what's involved here.
- 10 And I think that footnoting it, just like the
- 11 CPAs did, is the way to handle it. It is a contingent
- 12 liability, but in an indefinite amount. We don't know
- 13 what that amount is.
- 14 CHAIRMAN McKAY: That's a good start. I
- 15 agree. And certainly I don't want to be incurring on
- 16 your turf, Mr. Garten, because this is your area, not
- 17 mine.
- I want to make sure we are fiscally prudent
- 19 and that we play by the rules, act consistent with
- 20 accounting regulations and rules. And that's my
- 21 motivation. And as someone -- and this is my turf --
- 22 as someone who negotiates with the government on a

- 1 regular basis, I certainly don't want to undermine our
- 2 negotiation position.
- 3
 I'd like to hear from our -- from Mr. Schanz.
- 4 And if he could share with us some of his thoughts on
- 5 this particular issue because, frankly, I had a
- 6 particular feeling about this. I'm certainly swayed by
- 7 what you had to say. But I do want to make sure we
- 8 handle this appropriately.
- 9 So Jeff, if you can share with us your
- 10 thoughts, I'd appreciate it.
- 11 MR. SCHANZ: This is Jeff Schanz, the
- 12 inspector general of the Corporation.
- 13 It's a sticky issue. I tend to agree with
- 14 Mr. Garten right now. While we can anticipate what our
- 15 liability is, we took ownership -- we, the OIG, took
- 16 ownership of this finding in our contracting letter
- 17 before it was recently issued. And it's something that
- 18 needs to be clarified, I think sooner rather than
- 19 later.
- Now, the Corporation has engaged outside
- 21 counsel for an independent opinion as to which side of
- 22 the ledger board this will fall on. In the meantime, I

- 1 think trying to cost out what the contingent liability
- 2 may be is -- it's a laudable effort, but it may be
- 3 wrong. It may be a waste of resources at this time
- 4 until we get a final declaration and board adoption
- 5 that this is in fact how these employees should be
- 6 classified, how these contractors should be classified.
- 7 Once that determination is made, then I think
- 8 we can go back -- we, the Corporation, we, the IG, we
- 9 the independent counsel -- go back and determine how
- 10 far you're looking backwards, what the statute would
- 11 require, if there's a safe harbor provision, and
- 12 several other issues that I think need to be fully
- 13 explored before we try to quantify the dollar amount.
- 14 CHAIRMAN McKAY: Okay. What do you
- 15 recommend, again, Herb? Could you say it one more
- 16 time?
- 17 MR. GARTEN: That we have a statement on the
- 18 financial statement, just like our CPAs had on the
- 19 year-end, pointing that there is a possibility of a
- 20 contingent liability with respect to when a final
- 21 determination is made on this particular issue.
- MR. FUENTES: Mr. Chairman?

- 1 CHAIRMAN McKAY: Mr. Fuentes?
- 2 MR. FUENTES: I understand that we're going
- 3 out for an outside counsel on this. Does our general
- 4 counsel not have an opinion on this?
- 5 CHAIRMAN McKAY: I'm sure he does, and it
- 6 would be good to hear from him. Thank you.
- 7 MR. FORTUNO: This is Victor Fortuno. I'm
- 8 general counsel.
- 9 We had -- that is, the Office of Legal
- 10 Affairs -- had done some work on this over the years
- 11 and had a view on it, and that was the view that was
- 12 confirmed by outside counsel.
- 13 So I think that we're in agreement with
- 14 outside counsel as to the question of how these workers
- 15 were classified in the past. I think the question now
- 16 is: Is there some potential liability here as to how
- 17 they were classified in the past, and should we
- 18 quantify that?
- 19 And outside counsel, the law firm that was
- 20 used, provided labor and tax counsel. And certainly
- 21 they might be in a better position to address the
- 22 question of how far back -- if there's liability, how

- 1 far back it goes, the magnitude calculated.
- There are things to factor in, you know,
- 3 whether a safe harbor is available to us and whether
- 4 things could be negotiated. But they might be able to
- 5 give us a better sense of what the parameters are of
- 6 any possible contingent liability.
- 7 I think that what we have addressed and what
- 8 counsel has addressed, outside counsel has addressed so
- 9 far, is our view of what is -- what the -- whether we
- 10 classified these employees over the past however many
- 11 years properly. And that's been addressed. I don't
- 12 think there's a question as to that any more. I think
- 13 we're both -- we both came up with the same conclusion.
- I think the question now is what's the
- 15 liability. And that will be determined by what the
- 16 statute of limitations is and the exact -- you know,
- 17 whether there are penalties and interest and those
- 18 kinds of things.
- 19 But that we would leave to tax counsel at the
- 20 law firm. We can give them the raw data or, in all
- 21 likelihood, they will give us the parameters and then
- 22 we'll apply that to our data and can come up with a

- 1 number.
- 2 But I think that the point is should we have
- a handle on what may be our potential liability before
- 4 we engage in financial planning and budgeting. I think
- 5 certainly that's a prudent course, and certainly I
- 6 think a possible course.
- 7 MR. FUENTES: Mr. Chairman, we're pretty good
- 8 as a finance committee for having phone meetings. I'm
- 9 concerned about this. I'm not pleased as a director
- 10 how this has evolved and has come to us, and the rate
- 11 and pace at which we've been informed about this issue.
- 12 I'd like to be on with it. I'd like to get
- 13 at it while this board still sits. And I would like to
- 14 suggest that we give the outside counsel a couple of
- 15 weeks, we call a meeting of the finance committee, and
- 16 we get at it.
- 17 CHAIRMAN McKAY: We will be meeting in
- 18 September in D.C. to address the next budget. And I'm
- 19 wondering if six weeks from now is soon enough to get
- 20 at it, recognizing people's schedules, vacation
- 21 schedules and so forth. That is enough time for
- 22 counsel to look at it and then enough time for our

- 1 people to look at the numbers.
- 2 And I do want to be sensitive to what I hear
- 3 from Herb in particular, and that is we certainly don't
- 4 want to be undermining our case in terms of getting it
- 5 resolved.
- I mean, how do you -- how do you respond to
- 7 that? My reaction was the same as yours until I heard
- 8 Herb and Jeff.
- 9 MR. FUENTES: Six weeks seems a long time.
- 10 But if you feel that it takes six weeks, I'd go along
- 11 with six weeks. But I hope it's top of the agenda.
- 12 CHAIRMAN McKAY: And what would envision us
- doing in six weeks?
- MR. FUENTES: Well, being fully briefed so we
- 15 can truly chew on it. I don't feel that we're fully
- 16 informed at the present time.
- 17 MS. BeVIER: Mr. Chairman?
- 18 CHAIRMAN McKAY: Yes?
- 19 MS. BeVIER: Does being fully briefed imply a
- 20 closed meeting or an open meeting? I'm only asking
- 21 this because it seems to me as though the real issue
- 22 here is a projected number with respect to contingent

- 1 liability, which involves estimates of a number of
- 2 different variables.
- 3 And I agree that the board should be fully
- 4 briefed. But I don't know whether that is something
- 5 that ought to be done in order to protect the
- 6 Corporation's --
- 7 CHAIRMAN McKAY: Wouldn't the way to solve
- 8 that would be to have the Baker Botts attorney come in
- 9 and you come in and meet with us in closed session on
- 10 this in September?
- 11 MR. FORTUNO: I think essentially to the
- 12 extent that we'll be discussing vulnerabilities and,
- 13 you know, what we're weakest and strongest on, and to
- 14 whom our liability would be, I think it would be in
- 15 closed session because we would not want to have on the
- 16 record in open session discussions that would undermine
- 17 the Corporation's negotiating position.
- 18 CHAIRMAN McKAY: Great. Herb? How do you
- 19 feel about that?
- 20 MR. GARTEN: That's fine. I also think that
- 21 it would not hurt if you were part of overseeing what's
- 22 going on during this period.

- 1 CHAIRMAN McKAY: It would be my privilege.
- 2 Yes. That would be great. I feel very comfortable
- 3 with that because it really blends my concern and Tom's
- 4 concern. I really join him in that. But now that I've
- 5 heard these other issues, addressing this forthwith but
- 6 hearing back from them in a closed session with regard
- 7 to our vulnerability, I think, would be very good.
- 8 Yes. And so we'll put that on our agenda in September.
- 9 MR. JEFFRESS: Mr. Chairman, if I might note,
- 10 the counsel is in Texas, and we have been having
- 11 telephone consultations. So probably we can just do
- 12 this by telephone, if that's acceptable to you.
- 13 CHAIRMAN McKAY: Well, Go to Meeting, for
- 14 crying out loud. LegalMeetings. Let's use that. That
- 15 would certainly be fine with us.
- 16 Sarah?
- 17 MS. SINGLETON: I'm certain Baker Botts also
- 18 has teleconferencing. We could probably set that up
- 19 between Washington and their Texas office.
- But I wanted to say I found the memo that we
- 21 got to be lacking in any kind of meaningful specifics,
- 22 so it was really hard to evaluate the advice that was

- 1 being given because, while as I understand it, there
- 2 are certain principles that govern this decision, it
- 3 tends to be sort of fact-specific. And I would like to
- 4 have more details provided.
- 5 CHAIRMAN McKAY: With regard to the legal
- 6 rather than -- not just the financial impact? That is,
- 7 how did they reach the decision that they reached?
- 8 MS. SINGLETON: Yes. Yes. I mean, in
- 9 essence, I think that there may be some people who are
- 10 temporary employees and some people who aren't
- 11 temporary employees. And I have no ability to tell how
- 12 they make that distinction. And I would like to get
- 13 that information.
- 14 MR. GARTEN: I think Sarah is right on point.
- The lawyers are going to want to know a lot of the
- 16 facts, and they will differ with respect to individual
- 17 employees or independent contractors.
- And those distinctions, when you're
- 19 negotiating with these people, will enter into it, into
- 20 any final settlement. So the lawyers are going to get
- 21 into the facts on --
- MR. FORTUNO: We have legal opinions. The

- 1 detailed legal opinions that you're talking about, we
- 2 didn't get a written opinion from outside counsel. We
- 3 got oral confirmation. But, you know, we've got legal
- 4 opinions if we want to address the details, that is,
- 5 who we use, how we use them, how they're overseen, what
- 6 the various tests are, and how those circumstances
- 7 measure up with those tests.
- 8 MS. SINGLETON: Well, if we've been provided
- 9 those before, I apologize. I just don't recollect
- 10 reading anything like that.
- MR. FORTUNO: No. No. Yes. We can make
- 12 them available. I can fax them to you Monday.
- 13 CHAIRMAN McKAY: Well, it clearly needs to be
- 14 part of our -- fax them Monday, but be part of our
- 15 package to prepare for our meeting in September.
- MR. FORTUNO: Sure.
- 17 MS. BeVIER: I just have a clarification, if
- 18 that's all right. I'm not sure -- I mean, these are
- 19 fact-specific. One of the issues that emerged was a
- 20 question of documentation on each of these
- 21 classifications.
- That to me is separate, and it suggests that

- 1 legal opinions, even that address the specific facts in
- 2 this very fact-intensive inquiry, are not necessarily
- 3 going to be helpful with respect to how many people are
- 4 vulnerable to this challenge and so on and so forth.
- 5 So, you know, going back to unpack this, I
- 6 don't know whether we want to do -- I don't know
- 7 whether Sarah was suggesting a case-by-case unpacking
- 8 to see what we think the risks are of each
- 9 determination or what. I think that's -- you know, Tom
- 10 says six weeks is a long time. It seems to me we're
- 11 going to need quite a bit of information about this.
- 12 CHAIRMAN McKAY: Yes. Implicit in this
- 13 discussion is the following. You know, we as certainly
- 14 members of the finance committee are concerned about
- 15 the worst case scenario because that's our job. That's
- 16 our fiduciary obligation, to protect the Corporation.
- I don't want my comments, and I'm assuming
- 18 this applies to everyone else that's here, that our
- 19 comments assume the worst case because this is, I
- 20 understand -- even though some analysis has been
- 21 validated, that it is fact-driven and no final
- 22 decisions have been made.

- 1 And so I don't want my comments, certainly --
- 2 and I hope I speak for everyone that we're not making
- 3 an assumption that we have -- in all due respect to
- 4 your office's findings, Jeff, this is not final. And
- 5 we need to drill a little deeper to make sure.
- But in any event, we do have our obligations
- 7 to look at the worst case scenario so that the
- 8 Corporation's properly prepared. And that's the
- 9 environment in which we're discussing that.
- 10 So Sarah and then Charles.
- 11 MS. SINGLETON: I understand the discussion
- 12 we just had has been sort of a contingent liability
- 13 based on past practices. But it also seems to me that
- 14 this committee should be interested in a going-forward
- 15 financial implication if it's going to require us to
- 16 change the budget. We have a fairly high budget for
- 17 contract services, and I don't know where these people
- 18 fit. And we just need to know that kind of stuff.
- 19 CHAIRMAN McKAY: That's a great point.
- MS. SINGLETON: I mean, that's going to be
- 21 impacted for future budgets.
- 22 CHAIRMAN McKAY: Yes. And that's been

- 1 discussed as part of the IG's work. But certainly we
- 2 need to be addressing it as well. And I agree with
- 3 you.
- 4 CHAIRMAN McKAY: Charles?
- 5 MR. JEFFRESS: I just want to tell the
- 6 chairman, in response to the OIG's contract hours you
- 7 just mentioned, we have committed to resolving this
- 8 issue by October 1.
- 9 Assuming your next meeting is towards the end
- 10 of September, we think certainly we will be far enough
- 11 along to both lay out for you what the outside counsel
- 12 has been with respect to past practice as well as what
- 13 we expect to be doing going forward.
- So I believe we will be able to give you a
- 15 full report at your next meeting about where we are.
- MS. SINGLETON: By next meeting, you mean the
- 17 September meeting?
- 18 MR. JEFFRESS: The September meeting.
- 19 CHAIRMAN McKAY: Thank you. Any other
- 20 questions or comments?
- 21 (No response.)
- 22 CHAIRMAN McKAY: Thank you very much. With

- 1 the committee's approval, we will defer action on the
- 2 motion until we complete the discussion of item 6, the
- 3 pay increase.
- 4 Again with the committee's approval, we will
- 5 go on to item 5 of the agenda, presentation on
- 6 financial reports for the first -- it says six months
- 7 of fiscal year 2009, and that should have said nine
- 8 months. And so that's the presentation we're going to
- 9 be receiving.
- 10 So unless I hear a screaming objection, I'll
- 11 make an oral amendment to the agenda.
- 12 (No response.)
- 13 CHAIRMAN McKAY: Hearing none, Mr. Richardson
- 14 and Mr. Jeffress.
- MR. RICHARDSON: Okay. Going back to a prior
- 16 meeting where I presented the budget report based on
- 17 the budget report based on the adjustments that you had
- 18 just approved and then didn't approve, where Sarah told
- 19 me I should not have expected to have in some cases, I
- 20 have done the same thing.
- 21 MS. SINGLETON: I'm sorry.
- 22 MR. RICHARDSON: This material does show at

- 1 this time, referring to page 42A and going through H, I
- 2 am presenting the materials as if, for instance, the
- 3 \$20,000 adjustments that I've just presented to you for
- 4 the information technology and program performance had
- 5 been approved. And I've also considered it as if the
- 6 LRAP transfer of funds has been approved.
- 7 MS. SINGLETON: What about salary?
- 8 MR. RICHARDSON: Salary I've not touched.
- 9 We've just anticipated at this point that any money
- 10 that is not awarded as far as salary adjustments will
- 11 just be increasing the carryover.
- 12 With that said, I will refer to 42A, the
- 13 first -- the No. 1 under that, and talk about the basic
- 14 field programs. We have awarded all of the money
- 15 within the basic field programs this year, the
- \$366,800,000, all of it with the exception of these
- 17 three grantees that two of them are on interim
- 18 funding -- that is, the Legal Aid of Wyoming, which is
- 19 doing business as the interim legal services provider;
- they are on month-to-month funding at this point.
- There's \$479,000 remaining there for the
- 22 month-to-month funding, and when they select the

- 1 provider, and I understand the last two weeks they've
- 2 been working very diligently trying to get that done,
- 3 this is the money that will go to the funding for that
- 4 particular selection.
- 5 In addition to that, the Native Hawaiian
- 6 Legal Services. We have money set aside to pay for a
- 7 financial audit for them when it is completed. So when
- 8 I say -- it's actually only the one program that's
- 9 currently on interim funding, and that would be the
- 10 Wyoming program. Hawaii, money is sitting there to pay
- 11 for the audit.
- 12 And then the American Samoa money, we have
- money for 2007, '08, and '09 that we're holding aside
- 14 at this point. And that totals \$895,000.
- Those three items will add up to the amount
- 16 of carryover or the remaining funds that we're showing
- in the basic field component at this time.
- The U.S. Court of Veterans' Appeals funds,
- 19 we've made the grant for the year. We have spent \$1900
- 20 for administrative costs. So the remaining money that
- is there, the 1959, I should say, we've spent \$2,439 in
- 22 addition to the \$1.7 million grant. So it's \$1959 is

- 1 left for the administrative costs.
- Within the grants from other funds available,
- 3 we have provided three awards this year. The remaining
- 4 679,000 we've done in future emergency or a special
- 5 grant that would be given.
- 6 Within the technology initiative, as I said,
- 7 we have had a temporary employee helping with the
- 8 competition process this year. It is in full swing. I
- 9 understand that there may be some selections already
- 10 going on as far as the awards.
- They have not yet been finalized. They'll be
- 12 presented to the president. I think some may have
- 13 already been submitted, but in any event, they will be
- 14 finalized before the end of the year so that this
- \$3.174 million will be, for the most part, spent for
- 16 the technology grants.
- 17 It seems like there's always a few thousand
- 18 dollars, or last year's 200,000 and that remained,
- 19 lapsed over to the next. But we try to get most all of
- 20 the money awarded.
- 21 And also, the management and grants oversight
- 22 budget, the next section, referring to page 42B, begins

- 1 with the second section of Attachment A. We have money
- 2 in the NGO funds. We've spent 9.8 million. There is
- 3 \$3 million left on the budget.
- 4 On the loan repayment assistance program,
- 5 this year we forgave \$279,000 of prior year loans. And
- 6 we currently have receivables loans that we have given
- 7 this year of \$570,000. So when you look at the \$1.12
- 8 million as far as remaining funds, I'll note that that
- 9 does include the \$500,000 that we were talking about
- 10 with the transfer.
- 11 And then the inspector general -- I should go
- 12 back and state here, we are actually spending a little
- 13 bit less in management and grants administration than
- 14 we were in prior years, to the point of \$660,000 under
- 15 what we spent the prior year. And we do have
- 16 encumbrances. We have contracts that we've let, for
- 17 our program performance, consultants, and OCE
- 18 consultants, and then some contracting of maintenance
- of equipment and so forth, in the amount of \$90,000.
- In the inspector general, with three, six has
- 21 been spent. They are \$1.4 million under budget.
- 22 Expenditures are actually \$112,000 more than in the

- 1 prior year, and they had \$40,000 in monies that --
- 2 encumbrances; I lost my train of thought as I was
- 3 turning the page there.
- 4 The budget line with the adjustments, we just
- 5 ask you to approve everything. All the budgets will
- 6 be -- all the costs centers are certainly within their
- 7 budget or under-budget. And the budget categories, all
- 8 of them are under also. And the same goes for the
- 9 inspector general also.
- 10 At each meeting, I report to you the
- 11 president's discretionary fund. And of course, we had
- 12 \$6,500,000 at the end of the year. We have interest to
- 13 date with the bonus interest rate that we got of \$321;
- 14 the last month, we got \$7. So that's about what you're
- 15 going to see as an increase from now until that money
- 16 is spent.
- We heard this morning from our grantee the
- 18 amount of money that they are earning on their
- 19 interest. We are getting about the same thing, about
- 20 .02 to .04 of 1 percent interest amount. That's very
- 21 minimal.
- 22 And that is my report. Be glad to answer any

- 1 questions that you may have.
- 2 CHAIRMAN McKAY: Questions or comments? Mr.
- 3 Jeffress, do you have any other comments?
- 4 MR. JEFFRESS: No, sir.
- 5 CHAIRMAN McKAY: Thank you. I'll move on to
- 6 item 6 of the agenda, the 2009 pay increase issue,
- 7 which is a continuation of the discussion that took
- 8 place at our last meeting.
- 9 Mr. Schanz, if you could join us, please.
- 10 You all, I guess -- our president sent us a memo, and
- 11 so did our IG. So who's going to start for management?
- 12 David?
- MR. RICHARDSON: I will.
- 14 CHAIRMAN McKAY: Thank you.
- MR. RICHARDSON: At the last meeting we had a
- 16 discussion in regards to increases. We have laid out
- in the memorandum that is before you our position in
- 18 regards to the raises. We have provided you a chart
- 19 with this information on page 43, 44, and 45 of your
- 20 board book.
- Our current locality pay is 13.1 percent.
- 22 Those is in the Washington area currently are at 23.1

- 1 percent. We are basically 10 percentage points under
- 2 what the feds pay with the locality.
- 3 Even the rest of the United States, when they
- 4 provide the locality, every region, major region, gets
- 5 locality pay, and everyone in the United States then
- 6 gets 13.86 on top of the pay rate. So we're even under
- 7 that particular rate at this point.
- 8 Our employees the last few years, as we look
- 9 at the federal increases, have received less than what
- 10 those of the federal employees get. And what we
- 11 normally try to do is look at what the GS scale is
- 12 given, look what the executive schedules are given, and
- then base our raises or recommended raises based on
- 14 that.
- In the last few years, 2005 our locality was
- 16 10 percent. It went to 11.6 in 2006. And in 2007, it
- 17 went to 13.1, and there's not been an adjustment since
- 18 2007.
- As far as the increases, like I said, we try
- 20 to match pretty close to what the federal government
- 21 does. But in the last couple years we've actually
- 22 taken a few percentage points off of what the federal

- 1 government gives. So each year we're a little bit --
- 2 falling a little bit further behind at what the federal
- 3 government does pay for their raises.
- I think the memo lays out the majority of
- 5 that information also. There is a -- the very last
- 6 paragraph goes into what it would pay, what the
- 7 additional increase would mean for the budget. It is
- 8 totally within the budget.
- 9 Basically, 1 percent of it is 70,000 as far
- 10 as locality. If you add the increase to pay and then
- 11 pay the locality on top of that, it would be \$80,000.
- 12 It would be an additional 10. And that's basically
- 13 what the memo's laying out here, that it's 320. But
- 14 that is actually if you were giving that amount of
- 15 money as far as a raise and then the locality
- 16 adjustment on top of that. It would have a little
- 17 additional effect.
- 18 So basically, what this would cost you for
- 19 this fiscal year is \$210,000 in salaries and then plus
- 20 the retirement and Social Security that will be paid on
- 21 that. And that's for the management side.
- 22 And then the IG side is the 95,000 there.

- 1 And it actually would be a little less than that
- because, again, that's looking at a full year, and you
- 3 would be paying 75 percent of that in this fiscal year.
- 4 CHAIRMAN McKAY: Thank you. Mr. Jeffress?
- 5 MR. JEFFRESS: I would just add a comment
- 6 similar to what I said at the last meeting, that the
- 7 employees of the Corporation, I think, have been
- 8 working very hard under very close scrutiny the last
- 9 two years, under scrutiny by members of Congress,
- 10 scrutiny by the Government Accountability Office.
- 11 They have put forth a tremendous amount of
- 12 effort to improve the way we do business, to revise our
- 13 procedures. We continue to have work to do, and don't
- 14 presume that we're doing everything perfectly at the
- 15 moment. But in fact, they have done a terrific service
- 16 for the organization.
- 17 A pay increase, I believe, is appropriate
- 18 reward for that performance. At the last meeting,
- 19 members expressed some reluctance to proceed with
- 20 performance pay, so management is very committed to
- 21 performance pay as a policy within our employee
- 22 handbook, and it continues to be of value to the firm

- 1 and something we think to be appropriate.
- 2 Nevertheless, with reluctance to proceed
- 3 there, we're recommending at this point that this year
- 4 we at least go forward to do a partial catch-up on
- 5 locality pay with that provided to government employees
- 6 throughout the country. This is not a Washington-based
- 7 issue. Government employees throughout the country
- 8 receive locality pay based on the, you know, compatible
- 9 private sector salaries in the areas where they work.
- 10 We believe it's very important that we show
- 11 the appreciation for the employees, that we provide
- 12 some increase to recognize their service, as well as
- 13 for us to remain competitive as a corporation in the
- 14 Washington area as we go forward to hire new employees.
- 15 CHAIRMAN McKAY: Jeff?
- 16 MR. SCHANZ: Thank you. This is Jeffrey
- 17 Schanz, the IG.
- I took the opportunity at the last board
- 19 meeting to provide the board of directors with another
- 20 impassioned appeal for performance-based pay. My memo
- 21 is dated July 9th. It's found on page 46 of the board
- 22 book.

- 1 I agree with the need for any sort of
- 2 recognition, and I support the 4 percent locality pay
- 3 that management has offered to all employees. My
- 4 concern with that is, very simply, that's 4 percent for
- 5 everybody. It doesn't recognize your top performers.
- 6 It doesn't give you performance-based recognition, as
- 7 is provided for in the employee handbook which this
- 8 board approved.
- 9 I think those of us who have been around in a
- 10 management position for quite some time would like to
- 11 recognize your top performers instead of a flat rate
- 12 increase. That said, if the board does not agree with
- 13 performance-based pay at least partially, my
- 14 counter-proposal would be a 2 percent locality and a 2
- 15 percent performance-based pay.
- 16 As I tried to present, I tried to personalize
- 17 the request because you'll see in my last paragraph I
- 18 provided a personal note. And I'll quote from page 48,
- 19 "On a personal note, the OIG has made tremendous
- 20 strides in the areas of production and professionalism
- in the year-plus since my appointment, and I need to be
- 22 able to properly reward those outstanding performers

- 1 that are responsible for achieving my twin goals for
- 2 the OIG." End quote.
- That's not me. That's my staff. That's my
- 4 staff, who I'm whipping and trying to become more
- 5 professional and more productive. And I would like to
- 6 be able to have the opportunity to recognize the top
- 7 performers, which would actually cost less than just
- 8 the 4 percent locality pay because I don't have a staff
- 9 full of top performers. So I would -- the 2 percent --
- 10 1 percent would be for fully successful, 1.5 would be
- 11 for superior, and then the other percent would be for
- 12 the top performance, which would be outstanding.
- 13 That's how I managed for 30-plus years, and
- 14 that's my recommendation to the board. Thank you.
- 15 CHAIRMAN McKAY: Sarah?
- 16 MS. SINGLETON: I have a question, not in
- 17 terms of the impact on people who are already in the
- 18 positions but in terms of trying to fill their
- 19 positions. And I assume that part of the locality pay
- 20 rationale is to allow government or quasi-government
- 21 entities to be able to be competitive in the hiring
- 22 arena.

- 1 What happens to an open position now if we go
- 2 with locality pay as opposed to if we go with
- 3 performance-based pay increase? Just make up a
- 4 position, an entry level attorney position, that's at
- 5 60,000. I have no idea what they're at; I just made
- 6 that up. All right?
- 7 If we go with an increase in locality pay,
- 8 does that go up to 60,000 plus 4 percent or not?
- 9 MR. JEFFRESS: The 4 percent locality pay
- 10 would effectively raise the top of the band and the
- 11 bottom of the band, would raise the pay band within
- 12 which we can make salary offers.
- For any given position, whatever it's funded
- 14 at is what it's funded at. And depending on the
- 15 person's qualifications coming in, they might be -- we
- 16 might borrow against another or take money from another
- 17 position that is funded higher that is not being filled
- 18 at this point, or we might fund at a lower level,
- 19 somewhere at a lower level, and put that money back
- 20 into the personnel compensation to be used for a
- 21 different position at a different time.
- 22 So if the money is not in --

- 1 MS. SINGLETON: So what you're telling me is
- 2 it won't have any effect.
- 3 MR. JEFFRESS: The effect it has is it
- 4 increases the range within which we can make salary
- 5 offers. Any given position, it depends on the
- 6 qualifications of that person.
- 7 MS. SINGLETON: Within the range.
- 8 MR. JEFFRESS: Right.
- 9 MS. SINGLETON: And then similarly, what
- 10 happens if we went with a performance pay? What would
- 11 happen to that open position? Would the salary change
- 12 at all?
- 13 MR. JEFFRESS: Performance pay does not
- 14 increase the range. The locality pay would increase
- 15 the range, but the performance pay does not necessarily
- 16 increase the range.
- 17 CHAIRMAN McKAY: Other questions and comments
- 18 from the committee?
- MR. FUENTES: Mr. Chairman?
- 20 CHAIRMAN McKAY: Mr. Fuentes?
- 21 MR. FUENTES: I know we're not at the
- 22 resolution. When we come to the resolution, I'm going

- 1 to ask you as colleagues to divide the question because
- 2 I made it clear at our last meeting that I would not
- 3 support a pay increase.
- I think what we have here is a pay increase
- 5 being brought to us under the guise of locality pay
- 6 that is actually an attempt at a performance increase.
- 7 I think that there are other benefits to employment
- 8 with this Corporation, as there are other benefits to
- 9 anything related to government that is special and
- 10 above what other people working in America receive. I
- 11 think the privilege, and I do mean the word privilege,
- 12 to work in the nation's capital is very special.
- 13 The cost of living in all cities and
- 14 communities across America is less than it was a year
- 15 ago because of this economic recession that we're in.
- 16 I think that we have to recognize that we go back to
- 17 our communities, and we have to look our neighbors in
- 18 the eye.
- So I'm not going to support this, and I will
- 20 ask at the appropriate time that the resolution, the
- 21 question, be divided.
- MS. BeVIER: Mr. Chairman?

- 1 CHAIRMAN McKAY: Lillian?
- MS. BeVIER: I was very skeptical about the
- 3 pay increase as well. I had indicated that perhaps I
- 4 might be more inclined to vote for a locality pay
- 5 increase.
- But I agree with Mr. Fuentes that this is not
- 7 what I had in mind. And my problem is not quite
- 8 similar to his, but what troubles me is that the
- 9 relevant comparison that you are making is to the
- 10 federal government employees and their pay scale.
- To my mind, the relevant comparison might be
- 12 more inclusive from a state. Our state employees have
- 13 been frozen, no matter how good a job they do. Indeed,
- 14 the state budget has been cut by 15 percent. A lot of
- 15 people in the private sector have lost their jobs.
- 16 So the idea that somehow if you work for the
- 17 federal government you're going to get bumped up to
- 18 account for troubled times and increased costs and so
- 19 forth is troublesome to me.
- I do not mean to disparage in any way the
- 21 work that our staff does. I think they do a wonderful
- job. I'm very sorry to be in a position to have to

- 1 say, I can't do it right now. I would like to, but I
- 2 just don't think the comparison is the right one
- 3 between other federal employees and -- and even the
- 4 private sector. I'm just not sure that that statistic
- 5 still works. Even if you did it federal government and
- 6 state governments, you'd have a very different
- 7 comparison.
- 8 MR. RICHARDSON: If I can refer you to the
- 9 memo on 43, we talk about what the federal government
- 10 does and the increases that they give. But the
- 11 locality adjustment is based on the disparity between
- 12 what the private sector is paying and then what that of
- 13 the federal government.
- 14 So if you would look at -- if you were
- 15 looking at the private sector in the Washington, D.C.
- 16 area, they are higher than the federal -- what the
- 17 compatible federal employee would be paid. This is a
- 18 way of increasing that employee in the Washington area
- 19 up to a more level playing field with what the actual
- 20 private sector is paying their employees. And that is
- 21 the same thing nationwide.
- 22 So that is in the second paragraph, and it

- 1 basically says, these percentages may seem large; the
- 2 pay disparity between private -- or public and private
- 3 sector is of such magnitude that since 1994, the
- 4 federal government has been unable to meet its mandate
- 5 objective of eliminating the pay cap.
- 6 CHAIRMAN McKAY: Any other questions or
- 7 comments from the committee?
- 8 (No response.)
- 9 CHAIRMAN McKAY: I'm troubled with the
- 10 comparison. And I don't think it is inappropriate to
- 11 compare LSC locality pay with the rest of the federal
- 12 government. That's the Washington, D.C. area. And I'm
- 13 troubled with the disparity. And I'm seeing that the
- 14 federal government has increased it by nearly 5
- 15 percent. We're 10 percent right now.
- 16 And the flip side to the concern that's
- 17 expressed here is that of good management. And I'm
- 18 concerned about recruitment and retention if we
- 19 continue with this pattern. I'm not saying I want to
- 20 vote to support this, but it concerns me. And I'm
- 21 concerned about losing good people that we have in
- 22 front of us and back at the headquarters.

- 1 So that's what I'm wrestling with. I'm
- 2 certainly well aware what's going on in the economy.
- 3 I'm well aware what's going on in Washington state.
- 4 The same thing is happening in Washington that's
- 5 happening in Virginia.
- 6 But I am concerned about -- I'm wondering to
- 7 a certain extent if that's apples and oranges. We're
- 8 talking about D.C. and what's keeping some of these
- 9 good people from walking down the street to going to
- 10 another agency. And this is not an argument against.
- 11 It's a question. And that concerns me as I wrestle
- 12 with this.
- 13 MS. BeVIER: Right. I understand that. And
- 14 to a certain extent, my concern with that question is
- 15 just I'm trying to put my finger in the dike. I
- 16 understand that the federal government is the employer
- 17 of --
- 18 MR. FUENTES: Choice.
- MS. BeVIER: -- where a lot of people are
- 20 going to federal government employment because they are
- 21 still hiring, they're giving raises and so forth.
- 22 So in part, I'm a little bit saying that is a

- 1 troublesome fact to me. But I agree with you that it's
- 2 a risk with respect to management and with respect to
- 3 having talented and capable people.
- I think, however, that this is -- it's a very
- 5 difficult question. My guess is that -- but it's only
- 6 a guess -- that everybody has to pull a little bit
- 7 extra. Everybody. And that includes people who work
- 8 at Legal Services Corporation.
- 9 CHAIRMAN McKAY: Thank you. Sarah?
- 10 MS. SINGLETON: Mr. Chairman, I am reminded
- of when we were trying to hire an IG. And the people
- 12 who sat on the committee will remember that some of the
- 13 resumes we got that we thought looked very good, when
- 14 we would tell them what our anticipated salary is, they
- 15 would say they were no longer interested. And that was
- 16 more than one person.
- 17 And so I do think this is something that when
- 18 we are hiring, at least at the upper levels of our
- 19 organization, that the fact that we are not compatible
- 20 to the federal government does hurt our ability to
- 21 hire. And these were people who were coming from the
- 22 federal government, that's true.

- 1 But to me, that is the relevant comparison
- 2 that from a practical standpoint we have to look at.
- 3 And since this is within the budget that has already
- 4 been approved by us and approved by Congress, it's not
- 5 like we're making the federal deficit any worse, you
- 6 know.
- 7 I mean, I agree with the people who say it's
- 8 troubling because of the times that we're in. But I
- 9 also think it's troubling if we don't recognize the
- 10 impact it has on the ability of the organization to go
- 11 forward.
- 12 CHAIRMAN McKAY: That's a very good point.
- 13 For the record, in spite of the difficulty that you
- 14 highlighted about the IG, we did get the best candidate
- 15 nevertheless. But still, some of the less --
- MR. SCHANZ: At a bargain basement price.
- 17 (Laughter.)
- 18 CHAIRMAN McKAY: We were startled that the
- 19 more inferior candidates withdrew.
- MS. SINGLETON: You mean they choked?
- 21 MR. FUENTES: Mr. Chairman --
- 22 CHAIRMAN McKAY: But if I could complete my

- 1 thought, that was an attempt at levity, but there was a
- 2 serious effort here. I did have that in mind, and I am
- 3 concerned about that, and I do agree with you.
- 4 Mr. Chairman?
- 5 MR. STRICKLAND: I wanted to ask for a point
- 6 of clarification. Is there -- thinking about level V
- 7 of the executive schedule, is it a stated dollar
- 8 amount?
- 9 MR. JEFFRESS: Yes, it is.
- 10 MR. STRICKLAND: And I take it from this
- 11 discussion that, somehow, locality pay -- in other
- 12 words, I don't think the way that the statute is worded
- 13 on the level V, it doesn't address locality pay. Isn't
- 14 that right?
- 15 MR. JEFFRESS: That's right.
- MR. STRICKLAND: So I take it from that,
- 17 then, that locality pay is in addition to that upper
- 18 level --
- MR. JEFFRESS: That's correct.
- 20 MR. STRICKLAND: -- of level V. So we're
- 21 past that hurdle. Is that correct?
- MS. SINGLETON: Isn't that why you did a

- 1 footnote?
- 2 MR. JEFFRESS: The wording in the
- 3 appropriations bill last year authorized it.
- 4 MR. STRICKLAND: That's right.
- 5 MR. JEFFRESS: And we anticipate similar
- 6 wording in the appropriation bill this year.
- 7 MR. STRICKLAND: Okay. So that's how we're
- 8 doing that, is the continuation of that language in
- 9 appropriations?
- 10 MR. JEFFRESS: Yes.
- 11 MR. STRICKLAND: Okay. Thank you.
- MS. BeVIER: Could I just ask a further
- 13 question?
- 14 CHAIRMAN McKAY: Absolutely.
- MS. BeVIER: My understanding is that our
- 16 president's salary is set and we can't pay anyone more
- 17 than that, even locality pay. Right? So that the
- 18 president -- I mean, we could pay a new president less
- 19 than we presently pay the president.
- 20 But from the president -- and the president
- 21 then sets the salaries of the upper level. So I'm not
- 22 sure who we're talking about when we talk about upper

- 1 level employees.
- 2 MR. STRICKLAND: Well, I think let's ask Mr.
- 3 Jeffress to outline that for us. I'm not the best
- 4 person to answer that one.
- 5 MR. JEFFRESS: The president's level of the
- 6 Corporation can be no higher than level V of the
- 7 executive schedule. And the current contract sets that
- 8 pay at level V. The appropriations language authorized
- 9 locality pay for the Corporation for all employees,
- 10 including the president. So the locality pay is --
- MS. BeVIER: Excuse me, Mr. Jeffress. That's
- 12 not my question.
- MR. JEFFRESS: Okay.
- 14 MS. BeVIER: My question is whether anybody
- in the Corporation is permitted to be paid more than
- 16 the president.
- 17 MR. JEFFRESS: Not only that -- no one in the
- 18 Corporation is permitted to be paid more than the
- 19 president; the handbook that the board approved put a
- 20 maximum for other officers of the Corporation at 97
- 21 percent of the president's salary, and a maximum for
- 22 the office director of the Corporation at 92 percent of

- 1 the president's salary.
- 2 So the president's salary does set limits for
- 3 the other senior people at the Corporation.
- 4 MS. BeVIER: I see. So --
- 5 MS. SINGLETON: But it's plus locality pay.
- 6 MS. BeVIER: I understand that.
- 7 MR. FUENTES: Mr. Chairman, I'd like to
- 8 respond to Sarah's comment.
- 9 Sarah, you may have a valid concern about
- 10 what we pay an individual like at our hiring of the
- inspector general. But that's another point in time.
- 12 There's a place to resolve that.
- 13 The increase of locality pay is separate and
- 14 apart from that. It's just as wrong for us to pass a
- 15 locality pay as a ruse for attempting to give a
- 16 performance pay at this time.
- 17 Let's fix at what level or what amount we
- 18 hire people at. That's a point in time. But to give a
- 19 universal locality pay is not the vehicle to
- 20 appropriately resolve that or fix that.
- 21 And to address your point, Mr. Chairman, with
- 22 all due respect, I find it difficult to be fixing this

- 1 against the federal government. Why are we in the
- 2 problems of America today? Because the government has
- 3 been spending for too long too much. So I don't see
- 4 any reason to move toward their error.
- 5 CHAIRMAN McKAY: Any other questions or
- 6 comments?
- 7 MS. MIKVA: I have a question. To read this,
- 8 that there was no increase in locality pay in 2008. Is
- 9 that right?
- 10 MR. JEFFRESS: That's correct.
- MS. MIKVA: And this was -- in the past,
- 12 there has been on an annual basis?
- 13 MR. JEFFRESS: In the past, on an annual
- 14 basis, there has been some increase in locality pay.
- 15 As the federal government has increased locality pay,
- 16 we have increased as well -- not at the same rate, but
- 17 we have increased somewhat.
- In 2008, there was a question raised as to
- 19 whether the LSC locality pay program was appropriate or
- 20 not. So we made no -- took no action in 2008 until we
- 21 got congressional approval. At the time we got
- 22 congressional approval, it was effectively end of the

- 1 year, October 1, and there's been no increase since.
- 2 So there's been no increase in locality pay
- 3 since January 2007.
- 4 CHAIRMAN McKAY: Any other questions or
- 5 comments?
- 6 (No response.)
- 7 CHAIRMAN McKAY: I've got to say for the -- I
- 8 really have mixed emotions about this as well. And if
- 9 I were in Congress or if I were in the executive
- 10 branch, I'd be with you 100 percent on this.
- But I'm not particularly anxious to try to
- 12 make a point at the expense of the employees and at the
- 13 expense of the Corporation. My fear is recruitment and
- 14 retention. My fear is that if we continue at this
- 15 pace -- and I invite your attention to page 45 -- and
- 16 correct me if I'm wrong, that if you look at the new
- 17 locality pay rate, you go down to the bottom to the
- 18 Washington, Baltimore, and Northern Virginia, 23.10
- 19 percent.
- We're at 13.1 percent right now. Is that
- 21 correct?
- 22 MR. JEFFRESS: Correct.

- 1 CHAIRMAN McKAY: And the federal government
- 2 had increased -- had an increase of 4.78 percent. And
- 3 the proposal here for LSC is 4 percent. If we were to
- 4 accept that recommendation, the increase is less than
- 5 the federal government, and we'd still be significantly
- 6 behind the federal government. But we wouldn't be
- 7 continuing to lose ground. Is that correct?
- 8 MR. JEFFRESS: We would have lost less than a
- 9 percent.
- 10 CHAIRMAN McKAY: Right. Okay. You know,
- 11 while I certainly embrace Mr. Fuentes' comment about
- 12 the philosophy and what's going on with the federal
- 13 government, I just don't want to be making the point at
- 14 the expense of the employees and at the expense of the
- 15 Corporation; that is, the potential of not being able
- 16 to recruit key candidates, and also the potential of
- 17 losing good people. And so I'm inclined to support the
- 18 proposal.
- 19 MR. FUENTES: Mr. Chairman, for the record, I
- 20 don't think we've seen a difficulty in obtaining
- 21 candidates. Why? Because it's a job in Washington.
- 22 There's medical insurance. There's dental insurance.

- 1 There's life insurance. There's vision insurance.
- 2 There's legal insurance. There's paid holidays, paid
- 3 vacation, et cetera, et cetera, et cetera, take your
- 4 choice of those. Much better than the rest of America
- 5 is earning.
- 6 CHAIRMAN McKAY: And I hear what you're
- 7 saying. And I think Sarah made a good point, that we
- 8 saw in practice the impact when we were going through
- 9 the IG process. Again, I want to emphasize, we're very
- 10 happy with who we have. But we saw it happen when we
- 11 were looking for an IG, and I have that in my mind when
- 12 I stake out this position, as painful as it is. So --
- MS. BeVIER: I'm sorry. I just need one more
- 14 clarification, Mr. Chairman, and that has to do with
- the IG's salary, the top of which, I believe, is set
- 16 because of the -- level V is the president and the IG.
- 17 We cannot -- it has nothing to do with the salary
- 18 levels.
- 19 Now, maybe what we're -- this is -- so in
- 20 other words, the reason we had a hard time recruiting
- 21 the IG was in part because we set our president --
- 22 because Congress requires us to set our president's

- 1 salary at a certain place and we can't go higher than
- 2 that.
- 3 So I don't -- I mean, I understand Sarah's
- 4 point. I sympathize with it. But I do think that
- 5 what's happening here is a pay increase, and that's
- 6 what we're doing. It's not locality pay.
- 7 And it was brought to us as locality pay and
- 8 not a pay increase, because why? Because the board
- 9 said -- some members of the board said, well, we're not
- 10 going along with the pay increase. So we get a larger
- 11 request for a larger locality pay. And that part is,
- 12 to be honest, troubling to me.
- So I don't know whose fault it is that the
- 14 federal government pays more and that we're in this
- 15 issue. But I think that it's a very hard question.
- 16 CHAIRMAN McKAY: Indeed, just a factual
- 17 issue, just so I understand: If we do not approve
- 18 this, and you compare the current locality pay for the
- 19 federal government and our current locality pay, that
- 20 is 23 percent versus 13 percent, then if we're looking
- 21 for a new president or a new IG, the issue will be a 10
- 22 percent disparity, as I understand it. Isn't that

- 1 correct? So even though it's a set amount, we're still
- 2 talking about a 10 percent issue.
- MS. BeVIER: Well, and now I'm sort of
- 4 interested in whether the salary that we were offering
- 5 to the IG had locality pay.
- 6 MS. SINGLETON: We had a footnote. As I
- 7 recollect, because we were in the throes of trying to
- 8 get the authorization from Congress, we had a footnote
- 9 that said we have traditionally paid locality pay. We
- 10 are seeking authorization to continue to pay locality
- 11 pay. And here is our salary with and without locality
- 12 pay.
- But some of those folks, even when we told
- 14 them what it was with locality pay, they thought that
- 15 was too little. And, you know, I can't say that had we
- 16 said we won't have locality pay, we would have had the
- 17 same number of applicants. I don't know.
- But it seems to me that we -- our comparison
- 19 to other federal government agencies or to federal
- 20 government agencies does hurt us. And as it gets
- 21 farther behind, which it will if we don't do anything
- 22 about the locality pay issue, we're going to be hurt

- 1 even more in a comparison.
- 2 MR. STRICKLAND: One more comment about the
- 3 IG search. As those of us who were on the committee
- 4 and also the full board will recall, the primary target
- 5 marketplace for persons who are interested in applying
- 6 for the position of inspector general is essentially
- 7 Washington, D.C.
- 8 MS. SINGLETON: Because it's in the inspector
- 9 general world.
- 10 MR. STRICKLAND: It's in the inspector
- 11 general world. And I'm not criticizing that world, but
- 12 it's a narrow focus. So when you focus on that
- 13 particular group of people who are already working for
- 14 the federal government in an inspector general function
- of some sort, not necessarily "the" inspector general,
- but nevertheless at a senior level, and they're
- 17 already -- at a senior level but not an actual IG
- 18 position, they're being paid more in a lesser position
- 19 in terms of how it sounds -- in other words, to be an
- 20 inspector general has some sort of ring to it. Isn't
- 21 that right, Mr. Schanz?
- MR. SCHANZ: Mr. Chairman, you have correctly

- 1 identified my position exactly.
- 2 (Laughter.)
- 3 MR. SCHANZ: The telling factor in coming to
- 4 LSC is to be an inspector general, to improve the
- 5 Corporation, and not work for an inspector general.
- 6 MR. STRICKLAND: Right.
- 7 MR. SCHANZ: That's exactly a fair
- 8 representation.
- 9 MR. STRICKLAND: I just wanted to make that
- 10 comment. And I think we did run into that wall. And
- 11 when some of our other high-quality applicants
- 12 recognized that problem, they simply said, take my name
- out of the hunt, and did it rather quickly.
- Anyway, it's just an observation.
- 15 MR. MEITES: Mike?
- 16 CHAIRMAN McKAY: Yes, Tom?
- 17 MR. MEITES: I've been an interested
- 18 observer. And I'm not going to speak till we get to
- 19 the board meeting. But it would help me if there was a
- 20 resolution proposed, debated, because there's been a
- 21 number of ideas proposed and --
- 22 CHAIRMAN McKAY: Well, I was waiting till

- 1 everyone on the committee had a chance to speak. And
- 2 we haven't really heard from Frank or from Laurie on
- 3 this before we got to a motion. But --
- 4 MR. MEITES: Just it would help me. I'm not
- 5 going to say anything at this stage, but --
- 6 CHAIRMAN McKAY: Yes.
- 7 MS. SINGLETON: Well, I agree with Mr.
- 8 Fuentes that if we're going to be voting on the
- 9 resolution, we should separate out the question.
- 10 MOTION
- MS. SINGLETON: And so just to speed things
- 12 along, first I would like to move that we adopt the
- 13 resolution, amended resolution No. 2905 without
- 14 reference -- page 40 and 41 -- without the first "Now,
- therefore, be it resolved clause, but with an
- 16 additional "be it resolved" clause that says:
- 17 "Be it further resolved that the board hereby
- 18 authorizes management to increase the consolidated
- 19 operating budget technical initiatives budget line by
- 20 the amount received from State Justice Institute."
- MS. MIKVA: I second.
- MR. MEITES: What does that mean?

- 1 MS. SINGLETON: What it means is -- all
- 2 right. There is a different written "be it further
- 3 resolved" clause. Let me explain what it means.
- We needed to put something in there so that
- 5 they could act on the State Justice Institute money
- 6 when it came in, before we met again. So we needed to
- 7 put a further resolution in there.
- 8 What I'm trying to do now is take out the
- 9 resolution that references the 4 percent locality pay,
- 10 which is the first "resolved" clause, and to add
- 11 another resolution that deals with the State Justice
- 12 Institute.
- 13 Here is what was proposed by management: "Be
- 14 it further resolved that the board authorizes
- 15 management to accept additional funding from the State
- 16 Justice Institute for the purposes of making additional
- 17 TIG grant awards and to award additional TIG grants
- 18 with that funding."
- MS. BeVIER: You seconded?
- MS. MIKVA: I did.
- MS. SINGLETON: Actually, I like my language
- 22 better than management's, but --

- 1 CHAIRMAN McKAY: Well, then let's hear your
- 2 language again.
- MS. SINGLETON: I want to read mine.
- 4 "Be it further resolved that the board hereby
- 5 authorizes management to increase the consolidated
- 6 operating budget technical initiatives budget line by
- 7 the amount received from State Justice Institute."
- 8 CHAIRMAN McKAY: Do I hear a second?
- 9 MS. MIKVA: I second.
- 10 CHAIRMAN McKAY: That motion is seconded.
- 11 Discussion?
- 12 MS. BeVIER: I just have a question. So you
- 13 want to take out the "Now, therefore, be it resolved"?
- 14 MS. SINGLETON: Right. I'm separating the
- 15 question.
- MS. BeVIER: So let's put a "therefore" in
- 17 the first -- you have to add a "Now, therefore" if
- 18 we're talking that out. We don't have any further
- 19 resolved, so we have to have, "Now, therefore, be it
- 20 resolved."
- MS. SINGLETON: What's your point, Herb?
- MR. FUENTES: Oh, I'm sorry. You're not a

- 1 member. He's being very gentlemanly. He's being very
- 2 gentlemanly.
- MS. SINGLETON: Well, he can make a point if
- 4 he wants to.
- 5 MR. FUENTES: I'm sure he can. But Mr.
- 6 Chairman, Herb points out that the management draft
- 7 speaks to "additional" TIG funds. And perhaps your
- 8 language --
- 9 MS. SINGLETON: I said to increase the
- 10 operating budget technical initiatives budget line by
- 11 the amount received from --
- 12 MR. GARTEN: It's the additional amount
- 13 received. He's already got the 300 in it, haven't you?
- MR. RICHARDSON: I do not.
- MR. GARTEN: You do not?
- MR. RICHARDSON: No.
- 17 MR. GARTEN: Okay. I'm sorry. I stand
- 18 corrected. I'm sorry.
- 19 MS. SINGLETON: With such cleanup language to
- 20 the "resolved" clauses as are necessary, depending on
- 21 what is ultimately adopted.
- 22 CHAIRMAN McKAY: And you want to delete the

- 1 locality pay provision?
- MS. SINGLETON: For right now.
- 3 CHAIRMAN McKAY: For right now. Okay.
- 4 MS. SINGLETON: And then we'll vote on that
- 5 separately, is the idea.
- 6 CHAIRMAN McKAY: Okay. All right.
- 7 Discussion on the outstanding motion?
- 8 (No response.)
- 9 CHAIRMAN McKAY: All those in favor say aye.
- 10 (A chorus of ayes.)
- 11 CHAIRMAN McKAY: Opposed?
- 12 (No response.)
- 13 CHAIRMAN McKAY: Now do you envision that we
- 14 go --
- 15 MS. SINGLETON: Yes. I have a second motion.
- 16 CHAIRMAN McKAY: All right.
- 17 MOTION
- 18 MS. SINGLETON: I would like to -- or I move
- 19 that we recommend to the board that they adopt
- 20 Resolution 2009-005A, which would insert into the prior
- 21 resolution that we recommended the following resolved
- 22 clause:

- 1 "Be it resolved that the board approves an
- 2 adjustment to increase employees' locality pay in the
- 3 amount of 4 percent."
- 4 CHAIRMAN McKAY: Do I hear a second?
- 5 MS. MIKVA: Second.
- 6 CHAIRMAN McKAY: Discussion? Additional
- 7 discussion? Helaine?
- 8 MS. BARNETT: May I be heard?
- 9 CHAIRMAN McKAY: Madam President.
- 10 MS. BARNETT: I have not said anything up
- 11 until this point, but I would like the record to
- 12 reflect that the views that have been expressed that
- 13 failure to approve an increase for staff negatively
- 14 impacts our ability regarding recruitment and retention
- 15 I believe to be accurate, as I do believe to be
- 16 accurate it is a risk to keeping talented people; as I
- 17 believe it is accurate to say that I believe our staff
- 18 has worked under incredible scrutiny to improve and
- 19 enhance the way we perform our job during the course of
- 20 this past year; and to concur that the money is already
- 21 in the budget. We are not increasing any budget.
- 22 We're not increasing any deficit.

- 1 And so I would just like to make sure that I
- 2 am on record in terms of speaking for what I think is
- 3 the value and need to be able to offer our staff a pay
- 4 increase for this year.
- 5 CHAIRMAN McKAY: Thank you. Additional
- 6 comments?
- 7 (No response.)
- 8 MR. STRICKLAND: I will just note for the
- 9 record that I intend to vote for and support this
- 10 resolution.
- 11 CHAIRMAN McKAY: Any other questions or
- 12 comments?
- 13 (No response.)
- 14 CHAIRMAN McKAY: Okay. All those in favor of
- 15 the motion say aye.
- MS. SINGLETON: Aye.
- MS. MIKVA: Aye.
- 18 CHAIRMAN McKAY: Aye. Opposed?
- 19 MR. FUENTES: Nay.
- MS. BeVIER: No.
- 21 CHAIRMAN McKAY: So the motion did pass.
- 22 Thank you very much for that spirited and helpful

- 1 discussion. And Vic, are we okay, then, on the
- 2 resolution? So we essentially have a full resolution
- 3 that we've approved to recommend to the full board?
- 4 Yes.
- 5 Next item on the agenda is No. 7, report on
- 6 fiscal year 2010 appropriations process. Mr.
- 7 Constance.
- 8 MR. CONSTANCE: Thank you, Mr. Chairman. For
- 9 the record, I'm John Constance, director of government
- 10 relations and public affairs.
- 11 Actions by the Congress on our fiscal year
- 12 2010 budget request since the last meeting of this
- 13 committee have been as follows:
- On June 4th, House Subcommittee on Commerce,
- 15 Justice, Science, and Related Agencies approved a \$50
- 16 million increase in the 2010 LSC budget, which would
- 17 take us from our current level of \$390 million to \$440
- 18 million.
- On June 9th, the full House Appropriations
- 20 Committee approved that recommendation, and reported
- 21 out the CJS bill to the floor. The committee also
- 22 announced a breakdown of that \$440 million as follows:

- 1 \$414.4 million for basic field grants; \$3.4 million
- 2 for technology grants for TIG; \$1 million for the
- 3 Herbert S. Garten Loan Repayment Assistance Program.
- 4 That would total \$418.8 million that would be
- 5 going out to the field, which represents over 95
- 6 percent of the \$440 million. In addition, they
- 7 approved \$17 million for management and grants
- 8 oversight, and \$4.2 million for the Office of the
- 9 Inspector General.
- 10 On June 18th, the House passed the CJS bill,
- 11 including the \$440 million for LSC. The bill would
- 12 also lift the restriction on the ability of LSC-funded
- 13 programs to collect attorney's fees.
- On the Senate side, on June 25th, the Senate
- 15 Appropriations Committee approved and reported to the
- 16 full Senate their CJS bill, which would increase our
- 17 2010 appropriation to \$400 million, a \$10 million
- 18 increase.
- 19 Their bill breaks down as follows: \$374.6
- 20 million for basic field; \$3.4 million for TIG grants;
- 21 \$1 million for the loan repayment assistance program;
- 22 \$17 million for management and grants oversight; and \$4

- 1 million for the Office of the Inspector General.
- The Senate bill would also lift the
- 3 restrictions on the use of non-federal funds except in
- 4 litigation involving abortion and cases involving
- 5 prisoners.
- As to the Senate action, it had been hoped
- 7 that the full Senate would vote prior to their August
- 8 recess, which begins on August 7th. It looks at this
- 9 point to still be a possibility, though not a likely
- 10 one.
- 11 Even though the vote has been held up on
- 12 health insurance, we are not terribly optimistic at
- 13 this point that they are going to vote on our bill on
- 14 the Senate floor prior to the recess. They may very
- 15 well still do that. One complicating factor is
- 16 Chairman Mikulski broke her ankle and is in the
- 17 hospital, has had surgery. So her return to the Senate
- 18 floor is unknown at this point as to timing.
- I will also say that given the differences
- 20 between the two bills, obviously a conference committee
- 21 for reconciliation would be required between the two
- 22 bills. And we are certainly hopeful that that will

- 1 come before the end of the fiscal year, although being
- 2 realistic about the schedules up there, we'll just have
- 3 to wait and see.
- If there are any questions, I'd be happy to
- 5 answer them.
- 6 CHAIRMAN McKAY: Tom?
- 7 MR. MEITES: This falls under the "no one
- 8 wants to know what we think even though we know more
- 9 than anybody else."
- 10 MR. CONSTANCE: I want to know what you
- 11 think.
- MR. MEITES: Well, no, you don't, because Vic
- 13 says I can't tell you what I think.
- 14 (Laughter.)
- MR. FUENTES: Just clean up the language.
- MR. MEITES: I think this board has
- 17 considerable knowledge and expertise on which of the
- 18 restrictions we believe, of the three you mentioned,
- 19 are more onerous and which are the less onerous.
- 20 As I understand Vic's chastisement of me
- 21 several years ago, I can't tell anybody. I can't
- 22 personally call my congressman. I probably can't even

- 1 tell you and ask you to call your congressman.
- Is there any way that we, either individually
- 3 or as a board, can express our views on the
- 4 restrictions?
- 5 MR. CONSTANCE: I would invite our general
- 6 counsel to come forward.
- 7 MR. FORTUNO: The short answer is yes. In
- 8 fact, prior boards had formal reauthorization
- 9 committees of the board that would hear testimony from
- 10 interested parties and formulate recommendations to
- 11 make to the board for board consideration so that the
- 12 board could communicate those to Congress.
- 13 I don't think it's at all unreasonable to
- 14 look to the agency itself for some of this information.
- 15 I think you're right. You know, much of the expertise
- lies here. So a long-winded way of saying yes, you
- 17 can.
- 18 CHAIRMAN McKAY: Let me ask --
- 19 MS. SINGLETON: Well, wait a minute. What he
- 20 said was we couldn't tell our individual congressmen
- 21 what we thought of the restrictions. I find that hard
- 22 to believe that that's constitutional.

- 1 MR. FORTUNO: No. You can.
- MS. SINGLETON: Well, that's what he said.
- 3 CHAIRMAN McKAY: No, I --
- 4 MS. SINGLETON: And he said you told him
- 5 that.
- 6 MR. FORTUNO: No, no. What you can't do --
- 7 and, you know, I'd have to look at it as a board
- 8 member -- look at it in terms of what it means to you
- 9 as a board member. But certainly if you caught us, we
- 10 can't engage in grassroots lobbying. We can't ask
- 11 others to contact their elected officials.
- 12 So what you want to be careful of is making
- 13 statements to others intended to cause them to reach
- 14 out to their elected officials. But in terms of you
- 15 expressing your own opinion to an official yourself,
- 16 you can do that all day and all night.
- 17 MS. BeVIER: So long as you're not saying
- 18 that you represent this issue for the board.
- MR. FORTUNO: Oh, sure.
- 20 MS. BeVIER: I mean, so long as it's clear
- 21 that you are speaking as an individual --
- MR. MEITES: Well, I have a follow-up

- 1 question for John. But what I understood Vic said,
- 2 it's okay if I mumble. But if I'm persuasive and
- 3 persuade someone else to call their congressman, I've
- 4 violated his proscription.
- 5 But let me ask you this, John: Do you think
- 6 it would help the Congress to hear our views on the
- 7 three restrictions -- not on the other restrictions,
- 8 but just on the three you mentioned? Or would they
- 9 just they're busy and thank you very much?
- 10 MR. CONSTANCE: Well, I mean, again, back to
- 11 Lillian's point, and that is that as to your
- 12 individual --
- 13 MR. MEITES: No. I'm talking about as a
- 14 board, for us to devote the time to --
- MR. CONSTANCE: Well, if you can reach a
- 16 consensus, yes. I'm sure they would like to hear from
- 17 you.
- 18 MS. SINGLETON: Well, good luck.
- MS. MIKVA: On reaching a consensus?
- 20 MR. MEITES: Well, no. I'm just talking
- 21 about the three that were mentioned. I know there are
- 22 some that we're not going to reach a consensus on. But

- 1 I, for example, I hope -- Vic, just turn off the
- 2 microphone -- I think the attorney's fees, there's a
- 3 good argument why the prohibition handcuffs our
- 4 grantees' attorneys. And they're negotiating in a wide
- 5 variety of statutes where the threat of attorney's fees
- is an effective leverage available to the private bar.
- Now, there may be other arguments for and
- 8 against. But I think there are two prongs. First, we
- 9 don't have the mechanism. Our board has never done it
- 10 so we don't have a mechanism. And maybe our successors
- 11 should think about it. And second, there's some time
- 12 issues. By the time we have our October meeting, this
- 13 all may be over.
- 14 MR. CONSTANCE: It may very well be over.
- 15 CHAIRMAN McKAY: Thank you.
- MR. CONSTANCE: At least on the
- 17 appropriations front. Just keep in mind that the
- 18 reauthorization -- I don't think anyone is expecting
- 19 any movement on the Senate reauthorization bill until
- 20 next year. So, you know, to the extent that this is at
- 21 the current time being handled through appropriations
- 22 language, yes. There is a timing issue.

- 1 CHAIRMAN McKAY: Thank you. Any other
- 2 questions or comments on this?
- 3 (No response.)
- 4 CHAIRMAN McKAY: John, thanks again for all
- 5 your good work.
- 6 MR. CONSTANCE: Thank you.
- 7 CHAIRMAN McKAY: The next item on the agenda
- 8 is consider and act on the temporary operating budget
- 9 for fiscal year 2010, and a resolution that's in our
- 10 board book. Mr. Richardson and Mr. Jeffress.
- MR. RICHARDSON: Thank you. Page 49 and 50 I
- 12 will be referring to. Since this is the last full
- 13 board meeting before the beginning of next fiscal year,
- 14 which is October 1, we come to you each year basically
- 15 stating that we'd like to continue operations as status
- 16 quo.
- 17 So we're asking that you approve a temporary
- 18 operating authority that is based on the 2009
- 19 appropriation. We've added to it the carryover that we
- 20 expect and anticipate. We have also added to it the
- 21 U.S. Court of Veterans' Appeals funds. And that
- 22 budget, as it turns out, is \$399 million.

- 1 It does, as I say, just continue operations
- 2 at the current staffing level, at the continued
- 3 operating levels, and that we will come back to you in
- 4 October with a temporary operating budget that will
- 5 then be reflective of what we've been discussing today,
- 6 the prospect of change with consulting or temporary
- 7 employee; the staffing at the current levels; and
- 8 present that budget to you with, hopefully, an
- 9 appropriation that would be higher, and also with
- 10 better carryover figures at that point.
- 11 CHAIRMAN McKAY: Questions or comments?
- 12 MS. SINGLETON: This is something we didn't
- 13 do last year. Right?
- 14 MR. JEFFRESS: No. We have taken Member
- 15 Singleton's advice and proposed a temporary operating
- 16 budget at the same rate as has been previous years.
- 17 MR. MEITES: Called the Singleton Temporary
- 18 Operating Budget.
- 19 (Laughter.)
- 20 MS. SINGLETON: Singleton Stingy Budget.
- 21 CHAIRMAN McKAY: Other -- Sarah?
- MS. SINGLETON: Do you need a motion from us?

- 1 CHAIRMAN McKAY: Yes, please.
- 2 MOTION
- 3 MS. SINGLETON: I move that we approve -- I
- 4 move that we recommend to the board that they approve
- 5 Resolution 2009-006.
- 6 CHAIRMAN McKAY: Do I hear a second?
- 7 MS. BeVIER: Second.
- 8 CHAIRMAN McKAY: Discussion?
- 9 (No response.)
- 10 CHAIRMAN McKAY: All those in favor say aye.
- 11 MS. SINGLETON: Aye.
- 12 CHAIRMAN McKAY: Opposed?
- 13 (No response.)
- 14 CHAIRMAN McKAY: The motion passes.
- MS. SINGLETON: I'm the only one who voted.
- 16 CHAIRMAN McKAY: Yes. The vote was one to
- 17 zero, for the record.
- MS. BeVIER: Everybody else abstained.
- 19 CHAIRMAN McKAY: The next item on the agenda
- 20 is No. 9, consider and act on a date for the September
- 21 2009 Finance Committee meeting to consider the 2011
- 22 budget request.

- 1 The staff has asked that we consider having
- 2 this meeting the week of September 21st, which is
- 3 certainly fine by me. My only request is that it be on
- 4 a Friday or a Monday for those of us who have to travel
- 5 from the provinces. We won't lose that much time out
- of home and family -- home and office.
- 7 So I guess I'm proposing September 21,
- 8 Monday. There's a certain level of urgency. The
- 9 sooner we get to this other issue -- because we will be
- 10 addressing the independent contractor versus temporary
- 11 employee issue, financial implication as well, at this
- 12 meeting.
- 13 I propose September 21, Monday. Are there
- 14 any other proposals or comments?
- 15 MS. SINGLETON: I have a standing meeting in
- 16 federal court on Mondays that -- I'm trying to see what
- 17 Friday would look like. No. Monday's better.
- 18 CHAIRMAN McKAY: So Monday's better for you?
- 19 MS. SINGLETON: I'll just blow off the
- 20 federal court. Yes. Monday, is better.
- 21 CHAIRMAN McKAY: Well, we certainly don't
- 22 want to impose on you, but I guess --

- 1 MS. SINGLETON: No. Monday's better.
- 2 CHAIRMAN McKAY: All right. Is that all
- 3 right with everyone else? Is that still all right with
- 4 management? Management? Okay. Great. Then September
- 5 21st it is. And I think we'll have a starting time of
- 6 10:00 or 11:00 to accommodate those people who can fly
- 7 in from a short distance.
- 8 The next item on the -- I assume that doesn't
- 9 need a vote, but that silence means consent, I think,
- 10 at this point.
- 11 The next item is public comment. Is there
- 12 any public comment?
- 13 (No response.)
- 14 CHAIRMAN McKAY: Is there any other business?
- 15 (No response.)
- 16 CHAIRMAN McKAY: Do I hear a motion to
- 17 adjourn?
- 18 M O T I O N
- MR. FUENTES: So moved.
- 20 CHAIRMAN McKAY: Second?
- MS. BeVIER: Second.
- 22 CHAIRMAN McKAY: All those in favor say aye.

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(A chorus of ayes.)
 1
             CHAIRMAN McKAY: Opposed?
 2
 3
             (No response.)
              CHAIRMAN McKAY: That motion passes one to
 4
    nothing. Thank you very much.
 5
              (Whereupon, at 4:30 p.m., the committee was
 6
    adjourned.)
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