



**Homeland  
Security**

August 14, 2006

MEMORANDUM FOR: Nick Russo  
Federal Coordinating Officer  
Mississippi Joint Field Office  
Biloxi, Mississippi

FROM:  C. David Kimble  
Audit Director  
Atlanta Field Office

SUBJECT: *Review of Hurricane Katrina Activities  
Magnolia Electric Power Association  
FEMA Disaster No. 1604-DR-MS  
Report GC-MS-06-49*

We reviewed emergency services and debris removal costs associated with Hurricane Katrina for the Magnolia Electric Power Association. The objective of the review was to determine whether the Association was properly accounting for disaster-related costs and whether such costs were eligible for funding under FEMA's disaster assistance programs.

The Association received an award of \$10.7 million from the Mississippi Emergency Management Agency (MEMA), a FEMA grantee, for emergency protective measures and debris removal. The award provided funding for 13 large projects. As of February 9, 2006, the cut-off date of our review, the association had received \$5.3 million of FEMA funds and had recorded expenditures of \$8.3 million for emergency services and \$2.3 million for debris removal activities.

We analyzed the Association's accounting system, disaster costs, and contracting policies and procedures, and interviewed Association officials. The nature and brevity of this assignment precluded the use of our normal audit protocols. Therefore, it was not conducted according to generally accepted government auditing standards. Had we followed such standards, other matters may have come to our attention.

This review was conducted in conjunction with the President's Council on Integrity and Efficiency (PCIE) as part of its examination of relief efforts provided by the federal government in the aftermath of Hurricanes Katrina and Rita. As such, a copy of the report has been forwarded to the PCIE Homeland Security working group, which is coordinating Inspectors' General review of this important subject.

## RESULTS OF REVIEW

The Association accounted for funds on a project-by-project basis consistent with federal regulation for large projects (44 CFR § 206.205). Additionally, expenditures were supported by checks, invoices, and other source documents. However, for 7 large projects (see Exhibit), the Association's grant expenditures included \$88,933 of ineligible overtime salary costs for Association managers and supervisors.

Prior to August 29, 2005, the date of Hurricane Katrina, the Association's overtime policy prohibited managers and supervisors from receiving overtime pay. However, on September 9, 2005, after the hurricane and the approval of FEMA funding, the Association's board of directors modified its overtime policy to make managers and supervisors eligible for overtime pay. This modification authorized overtime pay for the period August 29 to September 25, 2005, and resulted in \$88,933 of extra labor costs.

According to the U.S. Office of Management and Budget Circular A-122, Attachment A, Paragraph A.2(c), charges to federal grants must be applied consistent with policies and procedures governing both federally-financed and non-federal activities of an organization. Since the overtime pay modification was made due to the occurrence of the hurricane and the availability of federal funding, the overtime charges to the FEMA grant for managers and supervisors are ineligible.

## RECOMMENDATION

We recommend that the Federal Coordinating Officer, in coordination with MEMA, disallow the \$88,933 of ineligible overtime costs.

## DISCUSSION WITH MANAGEMENT AND FOLLOW-UP

We discussed the results of our review with Association, MEMA, and FEMA officials on April 19, 2006. The Association officials agreed with our finding.

Please advise me by September 29, 2006, of the action taken to implement the recommendation. Your response should be sent to:

U.S. Department of Homeland Security  
Office of Inspector General - Audit  
3003 Chamblee-Tucker Road  
Atlanta, GA 30341

Auditors Chris Gamble and Adrienne Bryant performed this review. Should you have any questions concerning this report, please contact me at (770) 220-5240.

cc: Under Secretary for Management  
Under Secretary for Federal Emergency Management  
Office of General Counsel, DHS  
Chief Financial Officer, DHS  
Chief Procurement Officer, DHS  
Audit Liaison, DHS  
Audit Liaisons, FEMA  
Chief Financial Officer, FEMA  
Deputy Director, Gulf Coast Recovery  
Regional Director, FEMA Region IV  
Mississippi State Coordinating Officer

Magnolia Electric Power Association  
FEMA Disaster 1604-DR-MS  
Hurricane Katrina

## Schedule of Questioned Costs

<u>Project Number</u>	<u>Amount Questioned</u>
64	\$67,162
5585	10,542
62	8,049
67	914
66	784
52	741
60	<u>741</u>
<b>Total</b>	<b><u>\$88,933</u></b>