Notes and Brief Reports

Beneficiaries Affected by the Annual Earnings Test in 1980*

Every year a number of Social Security beneficiaries have some or all of their benefits offset because they have income from employment or self-employment exceeding certain exempt amounts. In 1984, these amounts are \$5,160 for persons under age 65 and \$6,960 for persons aged 65-69. Benefits are withheld at the rate of \$1 for every \$2 in earnings above these exempt amounts. Before 1983, beneficiaries under age 72 were subject to the earnings test. Beginning with 1983, the earnings test no longer applies as of the month the beneficiary attains age 70.

This note presents detailed statistical data about persons affected by the earnings test in 1980. Most of the data are for retired-worker beneficiaries. Limited data on dependent and survivor beneficiaries who had benefits offset because of their own earnings are also presented. Excluded are disabled beneficiaries, who are subject to a test of "substantial gainful activity," and persons residing in foreign countries, who are subject to a different earnings test.

Effects of Earnings Test on Benefits

In 1980 the exempt amounts were \$3,720 for beneficiaries under age 65 and \$5,000 for beneficiaries aged 65-71. The 1977 Amendments to the Social Security Act established two exempt amounts—one for beneficiaries under age 65 and one for beneficiaries aged 65 or older. The latter category includes beneficiaries who reached age 65 before the close of the taxable year involved. The exempt amounts were \$3,240 and \$4,000, respectively, in 1978, and \$3,480 and \$4,500 in 1979.

From 1973 to 1977, one exempt amount applied to all beneficiaries under age 72: the amount was \$3,000 in 1977, \$2,760 in 1976, \$2,520 in 1975, \$2,400 in 1974, and \$2,100 in 1973. From 1968 to 1972, the exempt amount was \$1,680, and the provision to withhold \$1 in benefits for each \$2 in earnings applied only to the first

*By Barbara A. Lingg, Office of Research, Statistics, and International Policy, Office of Policy, Social Security Administration. Garrett W. Kowaluk assisted in obtaining data for this study.

\$1,200 in earnings beyond the exempt amount. After that point, \$1 in earnings offset each \$1 in benefits. Thus, no monetary advantage would have been gained from earnings that were \$1,200 above the exempt amount, unless the earnings were more than sufficient to cause all benefits to be offset.² In addition, these earnings may have been subject to income and Social Security taxes, and the worker probably would also have incurred some work-related expenses.

Table 1 illustrates the effects of the 1980, 1976, and 1972 earnings tests on a hypothetical 65-year-old beneficiary with annual Social Security benefits of \$4,500 and various amounts of annual earnings. In 1980, this beneficiary could earn up to \$14,000 before benefits were totally offset, compared with \$11,760 in 1976 and \$6,780 in 1972. If the beneficiary earned \$9,000 in 1980, he or she would gain \$7,000 (disregarding taxes and work expenses). A beneficiary with the same earnings in 1976 would gain \$5,880, and in 1972 would gain \$4,500.

The 1977 amendments also changed the application of the monthly earnings test. Previously, benefits were payable for any month in which earnings did not exceed certain specified amounts or the individual did not render substantial services in self-employment, regardless of total yearly earnings. Under the 1977 amendments, the monthly earnings test was eliminated except for one year—the first year in which a beneficiary has a month of entitlement in which he or she does not earn more than the monthly exempt amount or does not perform substantial services in self-employment. This one year is referred to as the "grace year" and could have occurred before 1978. Thus, persons who were on the rolls and had a grace year before 1978 were not permitted to use the monthly test in 1978.

Legislation enacted in October 1980 provided for other changes in the application of the monthly test. All beneficiaries, including those on the rolls before 1978,

¹ Most of the data are derived on a 100-percent basis from the Social Security Administration's major administrative file, the Master Beneficiary Record.

² For a description of the effects of the earnings tests in 1978, 1977, 1975, 1973, and 1971, see the following Social Security Bulletin articles by Barbara A. Lingg: "Beneficiaries Affected by the Annual Earnings Test in 1978," April 1983, pages 23-34; "Beneficiaries Affected by the Annual Earnings Test in 1977," December 1980, pages 3-15; "Beneficiaries Affected by the Annual Earnings Test in 1975," December 1978, pages 12-24; "Beneficiaries Affected by the Annual Earnings Test in 1973," September 1977, pages 3-14; and "Retired-Worker Beneficiaries Affected by the Annual Earnings Test in 1971," August 1975, pages 22-31. For a further discussion of the subject, see Kenneth G. Sander, "The Retirement Test: Its Effect on Older Workers' Earnings," Social Security Bulletin, June 1968, pages 3-6.

Table 1.—Examples of net receipts from benefits and earnings for a hypothetical 65-year-old beneficiary with annual benefits of \$4,500, by annual earnings levels, 1972, 1976, and 1980

•	Amount o	f benefits						
Annual earnings	Withheld	Payable	Amount received from earnings and benefits	Economic advantage of working (in dollars)				
		1	980					
\$1,680 \$2,280	0	\$4,500 4,500	\$6,180 6.780	\$1,680 2.280				
\$2,760	Ö	4,500	7,260	2,760				
\$4,000	0	4,500	8,500	4,000				
\$5,000	0	4,500	9,500	5,000				
\$6,780	\$890	3,610	10,390	5,890				
\$9,000	2,000 3,380	2,500 1,120	11,500 12,880	7,000 8,380				
\$11,760	4,500	1,120	14,000	9,500				
\$18,000	4,500	ő	18,000	13,500				
	1976							
\$1,680	0	\$4,500	\$6,180	\$1,680				
\$2,280 \$2,760	. 0	4,500 4,500	6,780 7,260	2,280 2,760				
\$4,000	\$620	3,880	7,280	3,380				
\$5,000	1,120	3,380	8,380	3,880				
\$6,780	2,010	2,490	9,270	4,770				
\$9,000	3,120	1,380	10,380	5,880				
\$11,760	4,500	0	11,760	7,260				
\$14,000 \$18,000	4,500 4,500	0	14,000 18,000	9,500 13,500				
	1,200	, 1		15,500				
	_							
\$1,680	\$300	\$4,500 4,200	\$6,180	\$1,680				
\$2,280 \$2,760	\$300 540	3,960	6,480 6,720	1,980 2,220				
\$4,000	1,720	2,780	6,720	2,220				
\$5,000	2,720	1,780	6,780	2,280				
\$6,780	4,500	0	6,780	2,280				
\$9,000	4,500	0	9,000	4,500				
\$11,760	4,500	0	11,760	7,260				
\$14,000	4,500	0	14,000	9,500				
\$18,000	4,500	0	18,000	13,500				

were given one year after 1977 to use the monthly test. Also, persons receiving benefits as children, as mothers or fathers, and as wives or husbands who are caring for children were permitted to use the monthly test in the year their entitlement ends. Entitlement to a mother's benefit, for example, usually ends when her youngest child attains age 16. Another change was the exclusion of self-employment income received after the year of entitlement that was attributable to services performed before entitlement. All these provisions were retroactive to 1978.

The 1980 legislation also provided for separate applications for Hospital Insurance benefits under Medicare and for monthly cash benefits. Previously, a person filing for Medicare had to also file for monthly benefits. Thus, a person filing for Medicare but who was not retiring could trigger a grace year by an isolated month of low earnings. Therefore, the monthly test would not be available later when the person actually retired. Persons

who had already used their grace year were allowed to withdraw their applications for cash benefits and repay all cash benefits received so that the monthly test could be used in a later year of retirement.

Retired-Worker Beneficiaries

Beneficiaries Affected

About 1 million retired-worker beneficiaries had benefits offset because of the earnings test in 1980. This number represented about one-tenth of retired workers aged 62-71 on the Social Security rolls, and about one-twelfth of that age group who were eligible for benefits (table 2). An individual is considered to be eligible for benefits if he or she meets the insured status and age requirements, whether or not he or she has actually filed for benefits.

When assessing the effects of the earnings test, it should be noted that the number of beneficiaries on the rolls would be larger if not for the earnings limitation. Many eligible persons who are working, particularly those aged 62-64, do not file for benefits because they realize that the earnings test means either a limitation on earnings or the withholding of some or all of their benefits. These individuals are indirectly affected by the earnings test even though they are not on the Social Security rolls.

About 30 percent of the retired workers directly affected by the earnings test were women. Women represented, however, 44 percent of the retired workers aged 62-71 on the rolls. Relatively fewer women than men had benefits offset because relatively fewer women worked and relatively more of those who did had lower earnings. Among workers with employment covered by the Social Security program in 1980, median earnings for women were \$6,074 for those aged 62-64, \$3,579 for those aged 65-69, and \$2,861 for those aged 70-71, compared with \$13,184, \$4,901, and \$3,651 for men in these age groups.

From 1978 to 1980, the number of women who had benefits offset increased by 15,000, but they represented the same percentage of those aged 62-71 on the rolls as were affected in 1978. The number of men who had benefits offset as well as the percentage of the beneficiary rolls they represented declined slightly from 1978 to 1980. From 1970 to 1978, the number of retired workers affected decreased by about one-third and the percentage that they represented among total retired workers aged 62-71 declined from 20 percent to 10 percent.

Part of the decrease in the number and percentage of retired workers affected by the earnings test was related to increases in the exempt amount during this time. Thus, a worker with fairly low earnings may have been affected in one year, but may not have been affected in subsequent years. Also related were changes in labor-

Table 2.—Retired-worker beneficiaries under age 72 on rolls at end of year and affected by earnings test, by sex and age group, selected years 1970-80

	On rolls at	end of year				Affected by	earnings test			
Year, sex, and	Number	Percentage distribution	Number	Percentage	Percent on	Percent eligible for	(in tho	of benefits usands) Before	Ratio of benefits withheld to amount before	Percent who had all benefits
age group	Number	distribution	Number	distribution	rolls	benefits 1	Withheld	withholding	withholding	offset
!				i	1			i	ĺ	
1980, total	10,585,624	100.0	1,062,648	100.0	10.0	8.0	\$3,902,664	\$5,990,456	0.65	36
Men	5,876,561	55.5	739,439	69.6	12.6	10.2	3,102,838	4,599,097	.67	43
62-64	1,018,612	9.6	116,535	11.0	11.4	5.2	283,626	583,985	.49	15
65-71	4,857,949	45.9	622,904	58.6	12.8	12.5	2,819,212	4,015,112	.70	48
Women	4,709,063	44.5	323,209	30.4	6.9	5.4	799,826	1,391,359	.58	21
62-64	1,033,368	9.8	75,177	7.1	7.3	4.0	102,473	221,325	.46	8
65-71	3,675,695	34.7	248,032	23.3	6.7	6.0	697,353	1,170,034	.60	26
1978, total	10,057,261	100.0	1,055,635	100.0	10.5	8.3	3,057,093	4,638,457	.66	38
Men	5,610,497	55.8	746,995	70.8	13.3	10.7	2,439,166	3,571,674	.68	44
Women	4,446,764	44.2	308,640	29.2	6.9	5.5	617,927	1,066,783	.58	23
1977, total	9,875,559	100.0	1,181,000	100.0	12.0	9.5	2,882,330	4,654,760	.62	33
Men	5,540,929	56.1	822,252	69.6	14.8	12.0	2,259,470	3,534,088	.64	38
Women	4,334,626	43.9	358,748	30.4	8.3	6.5	622,860	1,120,672	.56	20
1975, total	9,319,297	100.0	1,318,772	100.0	14.2	11.3	2,684,559	4,252,463	.63	34
Men	5,269,351	56.5	921,667	69.9	17.5	14.1	2,080,963	3,210,208	,65	39
Women	4,049,946	43.5	397,105	30.1	9.8	7.7	603,596	1,042,255	.60	21
1973, total	8,758,863	100.0	1,386,232	100.0	15.8	12.4	2,435,330	3,588,546	,68	41
Men		57.0	976,110	70.4	19.6	15.4	1,870,599	2,693,016	.69	46
Women	3,766,526	43.0	410,122	29.6	10.9	8.5	564,731	895,530	.63	29
1970, total	7,674,438	100.0	1,555,678	100.0	20.3	15.2	1,998,225	2,792,429	.72	(2)
Men	4,455,453	58.1	1,097,672	70.6	24.6	18.5	1,523,994	2,102,706	.72	(2)
Women	3,218,985	41.9	458,006	29.4	14.2	10.6	474,231	689,723	.69	(2)

¹ Percent of those aged 62-71 eligible to receive retired-worker benefits at end of year. Excludes disabled-worker beneficiaries aged 62-64.

² Data not available.

force participation of persons aged 65 or older, particularly that of men. The proportion of men aged 65 or older in the labor force was 27 percent in 1970, 20 percent in 1978, and 19 percent in 1980. The participation rates for women in this age group were 10 percent in 1970, and 8 percent in both 1978 and 1980.³

Earnings and Benefits Offset

When a retired-worker beneficiary has earnings during the year that exceed the exempt amount, not only are that person's benefits subject to withholding but so too are the benefits of entitled spouses and children. In 1980, retired workers and their dependents had \$3.9 billion in benefits offset—65 percent of the \$6.0 billion that would have been payable to that group had no deductions been made for earnings (table 2). Men had \$3.1 billion or 67 percent of their benefits offset, and women had \$0.8 billion or 58 percent offset.

For many retired-worker beneficiaries, information about the amount of earnings in 1980 was available either from their annual report of earnings or from entries in their earnings records. For some, earnings information was not available because (1) the reporting

from employers or the self-employed was received too late to be included in the tabulations, (2) the individuals worked for employers not covered by the Social Security program, or (3) errors occurred in processing the data. Earnings information was not available for 23 percent of the men and 11 percent of the women. Because there were so many persons with unknown earnings, earnings for this group were estimated by adding the total yearly benefits withheld, multiplied by 2, to the appropriate exempt amount.⁴

Many retired workers who had benefits offset had fairly high earnings. Thirteen percent of the men had known earnings of at least \$25,900, the maximum amount creditable for Social Security purposes in 1980. Twenty percent of the men had known earnings of \$15,000-\$25,899, and another 16 percent had earnings estimated at \$15,000 or higher. Women tended to have lower earnings than men—only 2 percent had known

³ Employment and Training Report of the President, 1981, U.S. Government Printing Office, 1981, pages 121-133.

⁴ Using this method, a 65-year-old beneficiary who had \$5,000 in benefits withheld would have estimated earnings of at least \$15,000. This method is limited because it only yields a minimum level of earnings, and persons with low monthly benefits would have low estimated earnings. For example, a 62-year-old beneficiary with a yearly benefit of \$2,000 offset would have estimated earnings of \$7,720, while the actual earnings could be much higher. Because of these limitations, estimated earnings are shown separately from known earnings in the statistical tables.

earnings of \$25,900 or more and 16 percent had earnings, both known and estimated, of at least \$15,000 (table 3). Earnings data for men and women who had benefits offset are shown by State of residence in table 4.

Among retired workers affected by the earnings test, earnings were higher for persons aged 65-71 than for persons aged 62-64. Fifty-five percent of the men aged 65-71 had earnings, both known and estimated, of \$15,000 or more, compared with 17 percent of men aged 62-64. Fifteen percent of the older group had known earnings of \$25,900 or more, compared with 3 percent of the younger group.

Among women, 82 percent of those aged 62-64 had earnings of less than \$10,000, compared with 43 percent of those aged 65-69 and 48 percent of those aged 70-71. Consequently, only 8 percent of the women and 15 percent of the men aged 62-64 had all of their benefits offset due to their earnings, compared with about one-fourth of the women and half the men aged 65-71. Many workers aged 62-64 with high earnings are not on the beneficiary rolls.

Earnings and Primary Insurance Amount

Monthly cash benefits are based on a worker's primary insurance amount (PIA). The PIA is related to the worker's earnings in employment covered under Social Security. The full PIA is payable to a retired worker who begins to receive benefits at age 65. Monthly benefits are payable to a retired worker as early as age 62, but the PIA is reduced by five-ninths of 1 percent for each month of entitlement before age 65 (with a maximum reduction of 20 percent).⁵

Retired workers who postpone entitlement beyond age 65 can receive increased monthly benefits as a result of the delayed retirement credit provision. Since the PIA reflects an individual's earnings before entitlement, it might be expected that persons with high PIA's would be more likely than those with low PIA's to have high

Table 3.—Retired-worker beneficiaries affected by earnings test, by sex, age, primary insurance amount, and amount of earnings, 1980

				Percen	tage distri	bution by	amount of	earnings		,	Average b	enefit amount	
				E	arnings da	ıta availab	le		Earnings	estimated			
Sex, age, and primary insurance amount	Number	Total ¹	Less than \$7,000	\$7,000- \$9,999	\$10,000 <u>-</u> \$14,999	\$15,000- \$19,999	\$20,000- \$25,899	\$25,900 or more	Total	With earnings estimated at \$15,000 or more	Withheld	Before withholding	Percent who had all benefits offset
Men	116,535 25,277 68,806 22,452 548,498 69,057 198,137 281,304 74,406 10,256 28,423	100 100 100 100 100 100 100 100 100 100	15 29 21 5 36 55 34 21 10 19 16 4 14 28 23	12 19 18 5 19 22 20 13 11 19 17 5 12 20	17 14 27 10 20 8 24 17 17 16 6 29 9 14 13 23	12 7 7 111 144 8 2 7 7 177 133 9 12 144 9 5 5 8 111	8 5 4 4 13 4 1 2 2 11 10 7 5 14 6 3 3 4 10 10	13 4 4 5 5 22 2 3 1 1 3 3 9 1 1 5 6 6 6 2 3 1 5 3 6 6 2 2 5 5 2 5 5 6 6 6 6 6 6 6 6 6 6 6	23 21 14 31 10 9 9 12 24 24 25 31 30 28 17	16 1 9 26 2 (2) 1 7 17 11 26 25 2 15	\$4,196 1,880 3,273 5,713 2,434 1,309 2,394 3,822 4,432 2,059 3,536 5,645 5,220 2,080 3,569 7,434	\$6,220 3,260 5,935 7,379 5,011 2,918 5,112 7,062 6,321 3,302 6,109 7,211 7,365 3,811 6,719 8,900	43 38 25 60 15 14 12 22 48 46 29 62 49 38 38 29
\$600.00 or more Women Less than \$400.00 \$400.00-\$599.90 \$600.00 or more Aged 62-64 Less than \$400.00 \$400.00-\$599.90 \$600.00 or more Aged 65-69 Less than \$400.00 \$400.00-\$599.90 \$600.00 or more Aged 70-71 Less than \$400.00 \$400.00-\$599.90 \$600.00 or more	323,209 157,172 129,300 36,737 75,177 55,993 18,149 1,035 222,064 92,297 99,636 30,131 25,968 8,882 11,515	100 100 100 100 100 100 100 100 100 100	30 488 166 44 61 69 36 224 20 35 31 32 47 19	23 27 21 21 20 24 15 23 32 20 23 27 27 29	23 12 39 14 10 4 28 22 28 18 42 13 10 36	11 8 2 2 100 244 1 (2) 3 19 100 102 25 8 2 2 5 5 222	10 3 1 2 16 (2) (2) (2) (2) 6 4 1 2 17 3 1 1	25 2 2 11 (2) (2) (2) (2) 3 3 1 2 2 11 4 1	39 11 9 100 266 7 6 8 8 11 12 10 10 26 14 12 9 28	39 5 (2) 5 22 (2) (2) (2) 7 6 (2) 6 22 9 (4) 7 28	7,434 2,475 1,380 3,021 5,235 1,363 1,049 2,247 2,862 2,791 1,580 3,193 5,168 2,988 1,379 2,753 6,037	8,900 4,305 3,096 5,132 6,364 2,944 2,470 4,254 5,656 4,636 3,413 5,232 6,408 5,416 3,754 5,650 7,583	21 13 19 566 8 8 7 9 17 26 20 21 58 24

¹ The sum of percentages may not equal 100 in all cases due to independent rounding.

⁵ If a person who has elected benefits before age 65 has earnings high enough to offset benefits for some or all of the months before age 65, the reduction factor is adjusted to account for months in which benefits were not paid. The monthly benefit is then recomputed on the basis of the smaller reduction factor.

² Less than 0.5 percent.

earnings if they engage in work activities after entitlement.

Regardless of age, sex, or race, a substantially higher

proportion of retired workers with PIA's of \$600 or more than those with lower PIA's had higher earnings (tables 3 and 5). Among all retired workers who had

Table 4.—Retired-worker beneficiaries affected by earnings test, by State and sex, 1980

				Men			ļ		Women		
				Average be	nefit amount				Average be	nefit amount	
Division and State	!Total!	Number	Percent with earnings of \$15,000 or more ²	Withheld	Before withholding	Percent who had all benefits offset	Number	Percent with earnings of \$15,000 of more 2	Withheld	Before withholding	Percent who had all benefits offset
New England:										1	
Maine	4,981	3,435	32 39	\$3,282	\$5,769	30	1,546	. 8	\$1,782	\$3,748	1
New Hampshire	4,592 2,234	3,111 1,509	34	3,789 3,576	6,240 6,234	. 32 27	1,481	11 12	2,157	4,213 4,195	1
Massachusetts	36,710	24,468	47	4,165	6,065	45	12,242	14	2,423	4,205	2
Rhode Island	5,934	3,938	45	4,221	6,271	38	1,996	12	2,289	4,200	1
Connecticut	21,389	14,609	51	4,420	6,468	44	6,780	16	2,592	4,537	- 1
Middle Atlantic:											_
New York	112,928	74,408	54 54	4,658	6,541	47 46	38,520	25	3,047	4,828	2
New Jersey Pennsylvania	50,340 61,522	34,682 42,344	47	4,580 4,178	6,492 6,462	37	15,658 19,178	22 15	2,919 2,343	4,714 4,287	2
-	01,322	42,344	7′	7,170	0,402	3,	19,170	13	2,343	4,207	
East North Central: Ohio	47,799	34,816	48	4,118	6,153	44	12,983	15	2,337	4,135	2
Indiana	23.817	16,620	47	4,141	6,447	37	7,197	16	2,388	4,368	ĺ
Illinois	67,735	46,741	55	4,563	6,374	49	20,994	19	2,744	4,523	2
Michigan	33,367	23,952	54	4,427	6,627	43	9,415	24	2,791	4,552	2
Wisconsin	19,837	13,562	- 46	4,095	6,524	36	6,275	15	2,289	4,290	1
West North Central: .)]	٠. ا								١ .
Minnesota	16,115	11,041	46 47	3,940	6,224	38 40	5,074	14	2,127	4,070	!
Iowa	14,917 23,067	10,505 15,456	47	4,149 4,129	6,309 6,305	40	4,412 7,611	13 14	2,122 2,237	4,091 4,208	1
North Dakota	3,011	2,259	40	3,697	6,163	32	752	12	2,020	3,910	li
South Dakota	3,287	2,366	35	3,468	5,830	32	921	8	1,750	3,754	ì
Nebraska	8,631	6,301	43	3,887	6,138	37	2,330	11	2,042	4,048	1
Kansas	13,473	9,580	48	4,242	6,336	43	3,893	14	2,224	4,170	1
South Atlantic:	ئىر د		,,,					ì	\		_
Delaware	2,486	1,724	47	4,007	6,196	38	762	. 18	2,430	4,161	2
Maryland District of Columbia	17,751 3,078	12,752	. 51 . 53	4,266 4,309	6,148 5,583	46 58	4,999 1,168	21 29	2,607 2,797	4,379 4,101	. 2
Virginia	19,811	13,751	43	3,803	5,898	39	6,060	14	2,135	4,080	1
West Virginia	6,323	4,384	45	3,977	6,237	38	1,939	13	2,158	4,073	i
North Carolina	22,923	15,009	35	3,506	5,832	30	7,914	9	1,832	3,931	1
South Carolina	10,610	7,130	35	3,450	5,742	30	3,480	9	1,867	3,980	1
Georgia	18,958	12,747 36,028	40 42	3,718 3,765	5,820 5,944	36 36	6,211	12	2,068 2,227	3,984 4,084	
	31,023	30,020	· •	3,703	3,544	30.	14,337	1	2,221	4,004	1
East South Central: Kentucky	11,295	7,923	42	3,818	5,986	37	3,372	11	1,985	3,828	
Tennessee	18,331	12,284	39	3,720	5,924	34	6,047	iż	2,033	4,014	
Alabama	13,717	9,699	40	3,694	5,832	36	4,018	12	2,041	3,979	l
Mississippi	9,213	6,282	34	3,412	5,613	31	2,931	9	1,820	3,854	1
West South Central:		l	l		Ì	١	Ì]	` . .	'	
Arkansas	8,158 15,123	5,594 11,460	, 37	3,569	5,794	33	2,564	10	1,884	3,846	:
Louisiana	13,065	9,070	47	4,036	5,959 5,966	43 45	3,663	16	2,295	4,050	1 :
Texas	58,893	42,851	50	4,244	6,074	46	16,042	18	2,362	4,076	:
Mountain:			1]				1]		
Montana	3,232	2,356	43	3,845	6,165	36	876	13	2,094	3,995	1
Idaho	3,310	2,444	39	3,552	6,013	32	866	10	1,862	3,786	
Wyoming	2,023	1,520	51	4,244	6,245	43	503	20	2,411	3,978	
Colorado	10,260	7,477	49	4,126 3,906	6,094 6,025	44 39	2,783 1,105	17	2,292	3,984 4,099	:
Arizona	9,991	3,212 7,098	46	3,886	6,132	39	2,893	17	2,383	4,099	
Utah	4,742	3,397	51	4,197	6,295	43	1,345	17	2,222	3,917	2
Nevada	4,964	3,538	48	4,046	5,745	48	1,426	15	2,386	3,984	1
Pacific:	Ì						1				-
Washington	16,895	12,202	54	4,339	6,350	47	4,693	19	2,473	4,300	2
Oregon	10,377	7,301	49	4,040	6,303	40	3,076	17	2,321	4,194) 3
California	106,349	75,173	57	4,532	6,224	53	31,176	25	2,803	4,425	3
Alaska	889 4,091	2,880	64 48	4,564 4,076	5,764 6,048	62 43	1,211	45 16	3,264 2,339	4,377 4,147	
	7,071	2,000	. [→] °	,070	0,040	"	1,211	'6	2,339	-,,,,,,	1

¹ Excludes beneficiaries for whom State data were unavailable.

² Includes beneficiaries with both known and estimated earnings of \$15,000 or more.

benefits offset, 35 percent of the men and 27 percent of the women with PIA's of \$600 or more had known earnings of at least \$20,000, compared with only 9 percent of the men and 4 percent of the women with PIA's of \$400.00-\$599.90. Among black beneficiaries aged 65-71, 30 percent of both the men and women with PIA's of \$600 or more had earnings at this level, compared with 5 percent of the men and 3 percent of the women with PIA's of \$400.00-\$599.90.

Family Status

About three-fourths of the retired-worker beneficiaries affected by the earnings test were classified as "worker-only" families. About 12 percent of the workers aged 62-64 and about 5 percent of those aged 65-71 had children entitled to benefits, and about 23 percent of those aged 62-64 and 24 percent of those aged 65-71 had an entitled spouse (table 6).6 Social Security family benefit classifications are based on the sum of persons entitled to benefits on a worker's earnings record. The term "worker-only" family means that no spouse or child is entitled to benefits on the worker's earnings record. The worker may actually be married to someone entitled to benefits on his or her own earnings record or to a person not meeting the requirements for entitlement—for example, a woman too young to be entitled to a wife's benefit.

Only 2 percent of the female retired workers had entitled husbands or children. Therefore, detailed data by PIA and earnings level are shown just for male workers. The earnings data shown apply only to the worker's earnings, and the amounts of benefits offset apply only to benefits withheld because of the worker's earnings. Information on spouses and children who had benefits offset because of their own earnings are covered below.⁷

Relatively fewer families with entitled children had their entire yearly benefit offset due to the worker's earnings. Among families with male workers, 17 percent of the worker-wife-and-children families and 20 percent of the worker-and-children families had all benefits offset, compared with 37 percent of the worker-and-wife families and 49 percent of the worker-only beneficiaries. Monthly benefits for families tend to be larger than those for worker-only beneficiaries with the same PIA since they include the amounts to which the dependents are entitled. Thus, there are more benefits to which excess earnings can be charged and more of the yearly benefit can be retained.

Lower earnings for workers who had entitled children also partly account for the proportionately smaller benefit losses experienced by members of that group. Overall, 35 percent of the male workers with entitled children had known earnings of less than \$10,000, compared with 26 percent of the male workers who had only a spouse entitled to benefits or who were worker-only beneficiaries (table 7).

Dependent and Survivor Beneficiaries

Beneficiaries Affected

Spouses and children of retired and disabled workers and survivors of deceased workers can receive monthly cash benefits if they meet certain requirements. Eligible wives, husbands, and children can receive up to 50 percent of the worker's PIA. Surviving children and widowed mothers and fathers entitled to benefits because they are caring for these children can each receive up to 75 percent. Aged widows and widowers (who must be at least age 60) can receive up to 100 percent, plus any amount the deceased worker was entitled to because of delayed retirement credits, and dependent surviving parents (who must be at least age 62) can receive up to 82.5 percent. These benefits are subject to reduction for the family maximum. In 1980, these beneficiaries were subject to the same earnings test that applied to retired workers.

In 1980, 413,000 dependents of retired and disabled workers and survivor beneficiaries, or about 4 percent of all such beneficiaries under age 72 on the rolls, had some or all of their benefits offset due to their own earnings (table 8). Almost 70 percent were survivors of deceased workers, and another 20 percent were spouses and children of disabled workers. The spouses and children counted here exclude those in families in which the retired worker also had benefits offset.

In addition to the dependent and survivor beneficiaries who had benefits offset, many other dependent and survivor beneficiaries may also have had earnings exceeding the exempt amount, even though they were not counted among those with benefits offset. Sometimes the benefit for a working dependent or survivor beneficiary continues to be paid because, under the family maximum provision of the law, the total family benefit amount would remain the same whether or not the withholding is processed.⁸

⁶ The spouse and children of a retired worker may each receive up to 50 percent of the worker's PIA subject to a statutory family maximum, normally ranging from 150 percent to 188 percent of the PIA. If total benefits for all family members exceed this maximum, the benefits for the spouse and children are proportionately reduced.

⁷ Data are not available to show earnings of spouses and children and the benefits withheld resulting from such earnings in families in which both the worker and the dependents had earnings.

⁸ Individual benefits for dependents or survivors are proportionately reduced to keep total family benefits within the limit determined by the family maximum provision. If one member earns enough to necessitate withholding of benefits, the amount withheld is added, proportionately, to the benefits of the other members, bringing the total once again to the maximum. Since the amount payable to the family remains the same, no withholding is instituted. For more details on this procedure, see Barbara A. Lingg, "Widowed-Father Beneficiaries," Social Security Bulletin, February 1977, pages 26-29.

Table 5.—Retired-worker beneficiaries affected by earnings test, by sex, race, age, and primary insurance amount, 1980

		ĺ		Percent	age distri	bution by	amount of	earnings			Average b	enefit amount	
				E	arnings da	ta availab	le		Earnings	estimated			Percent who had
Sex, race, age, and primary insurance amount	Number	Total ¹	Less than \$7,000	\$7,000- \$9,999	\$10,000- \$14,999	\$15,000- \$19,999	\$20,000- \$25,899	\$25,900 or more	Total	At \$15,000 or more		Before withholding	all benefits offset
Men, white Aged 62-64 Less than \$400.00 \$400.00-\$599.90. \$600.00 or more Aged 65-71 Less than \$400.00 \$400.00-\$599.90 \$600.00 or more Men, black Aged 62-64 Less than \$400.00 \$400.00-\$599.90 \$600.00 or more Aged 65-71 Less than \$400.00 \$400.00-\$599.90 \$600.00 or more Women, white Aged 62-64 Less than \$400.00 \$400.00-\$599.90 \$600.00 or more	678,988 103,096 19,299 62,513 21,284 575,892 65,795 205,199 304,898 43,248 10,856 4,998 5,011 847 32,392 10,290 14,702 7,400 294,544 67,093 49,255 16,882 956	100 100 100 100 100 100 100 100 100 100	14 36 56 35 22 10 19 17 5 21 38 54 27 15 16 24 15 4 30 61 70 36 27 28 29 20 20 20 20 20 20 20 20 20 20	12 19 20 20 13 10 17 17 5 21 26 28 25 14 22 25 22 27 7	17 20 8 24 17 17 16 28 9 23 17 7 7 27 19 25 17 36 16 23 10 4 28 21	12 8 3 7 17 12 9 12 14 11 5 1 7 22 23 13 8 12 24 8 1 (2)	9 4 4 2 2 3 3 100 110 7 7 5 13 16 6 2 1.1 2 2 13 3 7 4 4 3 3 119 3 (2) (2) (2) 6	13 4 4 2 2 3 3 9 15 6 6 23 3 1 1 1 4 4 4 2 2 2 11 3 3 (2) (2) (2) 4	23 9 9 9 12 26 26 16 32 32 14 11 9 11 13 15 19 10 19	16 1 (2) 1 7 19 1 11 128 5 1 1 (2) 1 5 15 (2) (2) (2) 7	\$4,282 2,462 1,278 2,372 3,799 4,608 2,103 3,544 5,864 2,905 2,181 1,409 2,603 4,239 3,147 1,821 3,087 5,135 2,513 1,372 1,045 2,242 2,870	\$6,291 5,073 2,863 5,087 7,034 6,509 3,361 6,191 7,403 5,222 4,501 3,109 5,349 7,700 5,464 3,403 5,965 7,253 4,357 2,975 2,486 4,251 5,635	44 15 15 13 22 49 47 29 63 25 11 10 10 10 15 30 36 19 44 22 8 7 9
Aged 65-71	89,819 103,733 33,899	100 100 100 100	23 36 13 3	23 31 21 5	25 17 41 14	10 3 12 24	1 2 16	3 1 2 11	12 10 10 27	(2) 6 23	2,850 1,567 3,151 5,232	4,765 3,470 5,287 6,600	26 19 20 58
Women, black	6,485 5,422 997	100 100 100 100	35 62 68 30	26 20 20 25	21 7 3 28	(2)	(2) (2) 1	(2) (2) 1	10 9 8 11	(2) (2) (2)	1,978 1,284 1,077 2,312	3,683 2,673 2,342 4,292	19 9 9 11
Aged 65-71	15,250 8,692 5,276	100 100 100 100	24 36 10 2	28 33 25 7	26 17 45 18	7 3 9 26	3 1 2 21	2 1 1 9	10 10 8 17	(2) 4 13	2,242 1,471 2,972 4,831	4,112 2,960 5,065 6,379	23 22 19 50

¹ The sum of percentages may not equal 100 in all cases due to independent rounding.

Table 6.—Retired-worker beneficiaries affected by earnings test and amount of family benefits, by age group, sex, race, and type of beneficiary family, 1980

-	Retir	ed-worker b	eneficiari	s affected b	y earnings	test		Amount	of family be	enefits (in tho	usands)	
	To	tal	Age	1 62-64	Age	165-71	To	otal	Aged	62-64	Aged	65-71
Sex, race, and type of beneficiary family	Number	Percentage distribu- tion	Number	Percentage distribu- tion	Number	Percentage distribu- tion	Benefits withheld	Benefits before withholding	Benefits withheld	Benefits before withholding	Benefits withheld	Benefits before withholding
Total	1,062,648 739,439	100.0 69.6	191,712 116,535	100.0 60.8	870,936 622,904	100.0 71.5	\$3,902,664 3,102,838	\$5,990,456 4,599,097	\$386,099 283,626	\$805,310 583,985		\$5,185,146 4,015,112
Men Women	323,209	30.4	75,177	39.2	248,032	28.5	799,826	1,391,359	102,473	221,325	697,353	
Men I White	678,988	92.5 7.5	103,096	88.8 11.2	575,892	93.2 6.8	2,907,373	4,271,374 295,000	253,816 28,711	522,967 58,908		
Women 1	55,255	7.5	12,954	11.2	42,301	0.8	169,123	293,000	20,711	30,500	140,412	230,092
White	294,544 26,359	91.8 8.2	67,093 7,681	89.7 10.3	227,451 18,678	92.4 7.6	740,196 53,358	1,283,436 98,334	92,058 9,909	199,602 20,657	648,138 43,449	1,083,834
Beneficiary family:	20,555	0.2	7,001	10.5	10,0,0	""	35,330	,,,,,,,	,,,,,,,	20,057	.5,,,,,	
Worker only	782,732	73.7	138,380	72.2	644,352	74.0	2,573,180		224,947	471,242		3,339,434
Men	466,853 315,879	43.9 29.7	65,917	34.4	400,936	46.0 28.0	1,793,223 779,957	2,457,785 1,352,891	127,208 97,739	260,639 210,603	1,666,015 682,218	2,197,146 1,142,288
Women Worker and spouse	213,552	20.0	72,463 29,960	37.8 15.6	243,416 183,592	21.1	1,023,096	1,626,302	90,394	170,405	932,702	1,455,897
Worker and children	29,481	2.8	9,977	5.2	19,504	2.2	114,560	221,071	27,390	62,053	87,170	159,018
Worker, spouse, and children	36,883	3.5	13,395	7.0	23,488	2.7	191,828	332,407	43,368	101,610	148,460	230,797

¹ Excludes 5,196 men and 2,306 women for whom race was unknown.

Less than 0.5 percent.
 Less than 100.

Table 7.—Retired-worker beneficiaries affected by earnings test, by type of beneficiary family, sex, and primary insurance amount, 1980

•				Percen	tage distri	bution by	amount of	earnings			Average t	enefit amoun	
				E	arnings d	ata availab	le		Earning	s estimated			
Type of beneficiary family, sex, and primary insurance amount	Number	Total 1	Less than \$7,000	\$7,000- \$9,999	\$10,000- \$14,999		\$20,000- \$25,899	\$25,900 or more	Total	With earnings estimated at \$15,000 or more	Withheld	Before withholding	Percent who had all benefits offset
Worker only	782,732	100	21	16	20	10	6	8	19	12	\$3,287	\$4,868	38
Men	466,853	100	14	12	17	- 11	8	13	25	.16	3,841	5,265	49
Less than \$400.00		100	28	18	14	7	6	4	23	(2)	1,781	2,847	42
	186,242	100	20	18	28	10	4	5	15	. 9	3,107	5,161	28
\$600.00 or more		100	4	4	, 9	13	13	23	34	28	5,260	6,243	69
Women		100	30	23	23	8	3	2	11	6	2,469	4,283	22
Less than \$400.00		100	48	27	12	2	1	1	9	(2)	1,379	3,084	15
\$400.00-\$599.90		100	16	21	39	10	2	2	10	5	3,017	5,109	19
\$600.00 or more	35,641	100	4	5	14	24	16	11	26	23	5,234	6,526	. 57
Worker and spouse	213,552	100	14	12	18	12	و ا	14	21	18	4,931	7,615	37
Male worker		100	14	12	18	12	وا	14	21	18	4,971	7,663	37
Less than \$400.00		100	29	21	16	7	4	4	18	4	2,233	4,266	30
\$400.00-\$599.90	81,524	100	21	18	26	11	4	6	13	10	3,608	6,981	22
\$600.00 or more		100	6	6	11	14	12	22	28	25	6,421	8,782	49
Female worker	4,492	100	23	22	24	13	5	3	10	5	3,085	5,385	20
Worker and children		100	21	16	20	14	9	9	11	6	3,886	7,499	F 20
Male worker	26,725	100	19	16	20	15	9	9	12	7	4,071	7,757	20
Less than \$400.00	4,755	100	35	22	15	7	4	4	13	2	1,939	4,103	24
\$400.00-\$599.90		100	23	20	29	12	4	4	8	4	3,269	7,559	12
\$600.00 or more	10,416	100	6	7	13	21	18	19	15	12	5,933	9,642	29
Female worker	2,756	100	44	22	18	7	2	1	5	1	3,886	7,499	9
Worker, spouse, and children.	36,883	100	19	16	21	14	10	9	10	6	4,388	9,012	17
Male worker	36,801	100	19	16	21	14	10	9	10	6	4,391	9,019	17
Less than \$400.00	7,070	100	37	26	15	5	4	3	10	2	2,010	4,589	20
\$400.00-\$599.90		100	- 23	19	29	13	4	4	7	4	3,499	8,902	10
\$600.00 or more		100	6	7	+ 14	19	21	20	13	11	6,666	11,444	24
Female worker	(3)											·	

¹ The sum of percentages may not equal 100 in all cases due to independent rounding.

Table 8.—Dependent and survivor beneficiaries under age 72 on rolls at end of year and affected by earnings test, by type of beneficiary, 1980

	On rolls a	t end of year			Affected	by earnings t	est		
					,	Amount (in the	Ratio of benefits withheld		
Type of beneficiary	Number	Percentage distribution	Number	Percentage distribution	Percent on rolls	Withheld	· Before withholding	to amount before withholding	
Total	9,130,053	100.0	412,924	100.0	4.5	\$494,716	\$976,134	0.51	
Spouses and children of retired workers	2,519,040 1,952,241 31,336 535,463	27.6 21.4 0.3 5.9	48,549 35,071 906 12,572	11.7 8.5, 0.2 3.0	1.9 1.8 2.9 2.3	36,750 28,749 95 7,906	69,791 50,045 101 19,645	.53 .57 .94	
Spouses and children of disabled workers	1,854,712 471,947 2,392 1,380,373	20.3 5.2 (3) 15.1	82,115 67,525 79 14,511	19.9 16.4 (3)	4.4 14.3 3.3 1.1	50,041 42,332 55 7,654	113,596 94,362 72 19,162	.44 .45 .77 .40	
Survivors of deceased workers Widows ² Widowers ² Widowed mothers Widowed fathers Children ¹ Parents	4,756,301 1,686,123 14,297 605,251 23,012 2,425,680 1,938	52.1 18.5 0.2 6.6 0.2 26.6	282,260 76,751 1,291 152,071 13,900 38,243 4	68.4 18.6 0.3 36.8 3.4 9.3	5.9 4.6 9.0 25.1 60.4 1.6 0.2	407,925 120,766 1,751 238,948 17,106 29,344	792,747 259,740 2,856 418,410 24,618 87,103	.51 .46 .61 .57 .69	

¹ Excludes disabled children.

² Less than 0.5 percent.

³ Less than 100.

² Excludes disabled widows and widowers.

³ Less than 0.1 percent.

One-fourth of the widowed mothers on the benefit rolls, as well as three-fifths of the widowed fathers and one-seventh of the wives of disabled workers, had some or all of their benefits offset because of earnings. Widowed mothers and fathers and wives of disabled workers are generally younger than aged widows and wives of retired workers and are therefore more likely to be in the labor force. About 2 percent of the wives of retired workers and 5 percent of the aged widows under age 72 had benefits offset because of their earnings. Less than 2 percent of all child beneficiaries had benefits offset. Most of these were student beneficiaries aged 18-22 with sizable earnings from part-time and summer employment (table 9).

Earnings and Benefits Offset

The dependent and survivor beneficiaries had \$495 million in benefits offset because of their earnings in 1980. This amount represented about half of the

amount that would have been payable to this group had no withholding been made due to their earnings. The small number of husbands of retired workers who had earnings above the exempt amount had most of their yearly benefits offset. Child beneficiaries had the smallest percentage of their benefits offset.

Thirty-seven percent of the widowed mothers and 52 percent of the widowed fathers had known earnings of \$10,000 or more. These earnings resulted in the withholding of 57 percent and 70 percent of their benefits, respectively. Thirty-two percent of the wives of disabled workers, 30 percent of the wives of retired workers, but only 17 percent of aged widows had known earnings of (Continued on page 33)

Table 9.—Dependent and survivor beneficiaries who had benefits offset because of own earnings, by type of beneficiary and age, 1980

			Percentage	distributio	n by amoun	t of earning	gs	ı	ge benefit nount	
Type of beneficiary and age	Number	Total ¹	Less than \$7,000	\$7,000- \$9,999	\$10,000- \$14,999	\$15,000 or more	Unknown	Withheld	Before withholding	Ratio of benefits withheld to amount before withholding
Spouses and children of retired workers:										
Wives Under 50 50-61 62-64 65-71 Husbands Children Under 18	35,071 7,361 15,680 4,598 7,432 906 12,572 790	100 100 100 100 100 100 100	33 28 30 69 23 12 67 79	25 31 30 12 20 10 20	24 28 27 8 23 13 7	6 5 2 9 23 1	13 8 8 9 25 43 5	\$826 588 773 1,171 1,292 1,046 629 420	\$1,419 1,280 1,469 1,383 1,669 1,114 1,563 1,621	0.58 .46 .53 .85 .77 .94 .40
18-22	11,782	100	66	20	8	1	5	643	1,559	.41
Spouses and children of disabled workers: 2	ĺ				ŀ					
Wives Under 35 35-49 50-61 62-71 Children Under 18 18-22	67,525 10,816 38,802 17,182 725 14,511 1,837 12,674	100 100 100 100 100 100 100	28 31 27 29 45 67 80 66	31 32 31 30 16 20 13 20	27 25 28 27 14 6	5 4 5 5 4 1 1	9 8 8 9 21 6 4	627 446 585 807 457 527 404 545	1,397 1,205 1,380 1,513 819 1,320 1,395 1,309	.45 .37 .42 .53 .56 .40 .29
Survivors of deceased workers: 3.				1					,	
Widows 60-61 62-64 65-71 Widowers Widowers Under 35 35-49 50-64 Widowed fathers Under 35 35-49 Children	76,751 15,763 34,421 26,567 1,291 152,071 23,194 81,679 47,198 13,900 2,681 6,488 4,731 38,243	100 100 100 100 100 100 100 100 100 100	51 69 58 31 40 26 27 24 27 12 15 11	26 21 26 28 22 27 27 27 27 13 15 12	15 5 11 26 14 30 29 32 29 22 27 22 20 7	2 1 5 7 7 6 8 7 30 19 35 30	6 5 4 11 16 10 11 9 11 22 24 4 20	1,573 1,069 1,457 2,024 1,356 1,571 1,526 1,478 1,755 1,231 1,539 1,138 7,67	3,384 2,698 3,367 3,813 2,212 2,751 2,808 2,737 2,755 1,771 2,100 1,800 1,542 2,278	.46 .40 .43 .53 .61 .57 .54 .54 .64 .70 .73 .63
Under 18	3,152 35,091	100 100	83 65	10 21	8	1	4 4	609 717	2,772 2,234	.22 .32

¹ The sum of percentages may not equal 100 in all cases due to independent rounding.

⁹ Because benefits for dependent and survivor beneficiaries tend to be lower than those of retired workers, it was not possible to estimate unknown earnings for this group. For example, estimated earnings for a widowed father who had his entire yearly benefit of \$1,800 offset would only amount to \$7,320.

² Excludes 79 husbands.

³ Excludes 4 parents.

Table M-8.—OASDI cash benefits: Monthly benefits in current-payment status, by program, 1940-84

[Data contain some duplication arising from dual entitlement; see the 1983 Annual Statistical Supplement, p. 260]

At end of		r		Amount (in thousands)				
selected month	Total I	Old-Age and Survivors Insurance ²	Disability Insurance ³	Total	Old-Age and Survivors Insurance ²	Disability Insurance ³		
December:								
1940	222,488	222,488		\$4,070	\$4,070			
1945	1,288,107	1,288,107		23,801	23,801			
1950	3,477,243	3,477,243		126,856	126,856			
1955	7,960,616	7,960,616		411,613	411,613			
1960	14,844,589	14,157,138	687,451	936,321	888,320	\$48,000		
1965	20,866,767	19,127,716	1,739,051	1,516,802	1,395,817	120.986		
1970	26,228,629	23,563,634	2,664,995	2,628,326	2,385,926	242,400		
1971	27,291,508	24,361,500	2,930,008	3,058,957	2,763,022	295,934		
1972	28,476,028	25,204,542	3,271,486	3,916,203	3,514,741	401,462		
1973	29,868,145	26,309,163	3,558,982	4,269,863	3,821,165	448,698		
1974	30,852,817	26,941,483	3,911,334	5,001,918	4,445,170	556,748		
1975	32,084,511	27,732,311	4,352,200	5,727,758	5,047,656	680,102		
1976	33,023,552	28,399,725	4,623,827	6,415,103	5,624,858	790,246		
1977	34,082,556	29,228,350	4,854,206	7,175,513	6,270,000	905,513		
1978	34,586,771	29,718,195	4,868,576	7,930,576	6,933,292	997,284		
1979	35,125,066	30,347,848	4,777,218	9,056,622	7,950,300	1,106,322		
1980	35,618,840	30,936,668	4,682,172	10,694,022	9,432,299	1,261,723		
1981	36,006,371	31,550,097	. 4,456,274	12,255,310	10,901,677	1,353,632		
1982	35,840,411	31,866,946	3,973,465	13,320,815	11,997,917	1,322,899		
1983	36,084,823	32,271,893	3,812,930	14,173,441	12,834,854	1,338,587		
1983								
August	35,806,475	31,953,477	3,852,998	13,521,557	12,221,289	1,300,269		
September	35,894,619	32,064,707	3,829,912	13,555,631	12,258,407	1,297,224		
October	35,990,056	32,166,290	3,823,766	13,616,472	12,320,522	1,295,950		
November	36,051,183	32,231,612	3,819,571	13,669,837	12,374,519	1,295,318		
December	36,084,823	32,271,893	3,812,930	14,173,441	12,834,854	1,338,587		
1984								
January	36,182,998	32,368,569	3,814,429	14,229,313	12,891,120	1,338,193		
February	36,229,839	32,416,645	3,813,194	14,255,867	12,919,396	1,336,471		
March	36,261,371	32,440,973	3,820,398	14,283,927	12,947,144	1,336,783		
April	36,276,008	32,450,632	3,825,376	14,291,253	12,954,450	1,336,803		
May	36,103,479	32,306,898	3,796,581	14,269,777	12,937,359	1,332,418		
June	36,084,378	32,295,604	3,788,774	14,279,912	12,948,288	1,331,623		
July	36,050,823	32,276,411	3,774,412	14,292,394	12,961,866	1,330,528		
August	36,137,397	32,350,862	3,786,535	14,334,161	12,999,794	1,334,367		

¹ At the end of 1980 an estimated 40,000 Railroad Retirement beneficiaries would have been eligible for Social Security benefits had they applied. These persons receive their Social Security benefits as part of their Railroad Retirement annuity and are not included in the above tabulations. Of these 40,000 beneficiaries, 19,000 were retired workers, 5,500 were disabled workers, and 15,500 were spouses and children.

Annual Earnings Test

Continued from page 24.

at least \$10,000. Among aged widows, the proportion with earnings of \$10,000 or more was substantially lower for those aged 60-64 when compared with those

aged 65-71. Since the benefits for widows are actuarially reduced for months of entitlement before age 65, many widows with fairly high earnings would not file for benefits until they attained that age. Child beneficiaries had the lowest level of earnings; two-thirds of them earned less than \$7,000.

² Benefits paid from the OASI Trust Fund to retired workers and their spouses and children and to all survivors. Includes special benefits authorized by 1966 legislation for persons aged 72 or older not insured under the regular or transitional provisions of the Social Security Act.

³ Benefits paid from the DI Trust Fund to disabled workers and their spouses and children.