month until, by March 1953, 87,675 persons were receiving an average monthly payment of about \$36.50. As of March 1954, the number had increased to 93,273, and it remained at about this level through March 1956. The number then declined to 89,907 in March 1957 but rose to 92,484 in March 1958 and by March 1962 was 98,944.

Until July 1957, when the old-age pension was increased, the average monthly assistance payment was about \$37. Since then it has risen in a fashion similar to the old-age pension and was about \$51 during 1958–61 and \$61 in June 1962. Thus, during the period since 1951, the average payment has been somewhat more than 90 percent of the maximum possible individual payment.

In each of the 5 fiscal years 1953-57, the program

cost the Dominion Government about \$20 million. As a result of the higher rates of payment, the cost to the Government rose to about \$25 million in the fiscal year 1958 and \$30 million a year from 1959 through 1962. The Government cost in the near future will apparently be about \$35 million a year.

The Dominion Government's cost for old-age assistance in the 7 fiscal years 1953–59 averaged about \$75–\$80 million a year less than it had been before the new program went into effect in January 1952. This "savings" is almost exactly the same as the average annual grant made from the General Treasury to meet the residual costs of the old-age security program during this same period (\$79 million a year); in the next 3 fiscal years, no such permanent, nonreimbursed grants were needed.

## Notes and Brief Reports

## Employers, Workers, and Earnings Under OASDI\*

In the calendar year 1961, according to preliminary estimates, 74 million persons had earnings of \$210 billion that were taxable under the old-age, survivors, and disability insurance program. These totals were only slightly higher (about 1 percent) than the totals for 1960. Average annual taxable earnings in 1961, estimated at \$2,840, were the same as the average a year earlier.

Total annual earnings (which include both taxable and nontaxable earnings) were estimated at \$273 billion, an increase of 2.6 percent from the 1960 total. Average annual earnings, estimated at \$3,690, were 1.4 percent higher than in the preceding year.

The relatively small changes from 1960 to 1961 in employment and earnings were the net result of reversals in the trend of economic activity during the 2 years. Business activity had started to decline in the summer of 1960, reached a low point for the 2 years in January–March 1961, and then expanded in the latter half of 1961.

Improvements in economic conditions are evi-

dent, however, when some of the estimates for the fourth quarter of 1961 are compared with those for the corresponding quarter of 1960. The number of workers with taxable earnings (excluding the self-employed and agricultural labor) either showed small declines in the first 3 quarters of 1961 in comparison with the same period of 1960 or remained approximately the same. The estimated number for the fourth quarter of 1961—50 million—represents a 2-percent increase from the number for the fourth quarter of 1960.

The total earnings of workers varied only slightly in the first 3 quarters of 1961 from the amounts in the corresponding quarters of 1960. In the fourth quarter of 1961, in contrast, the total earnings of \$65 billion were 6.6 percent higher than those in the last quarter of 1960.

Average earnings including those not taxable under the Social Security Act were estimated at \$1,030 for the first quarter of 1961—2 percent more than the average for the first quarter of 1960. The average for the fourth quarter of 1961 was 4.7 percent greater, however, than that in October-December 1960.

Average taxable earnings in the first quarter of 1961, estimated at \$1,010, were 2 percent higher than the average for that quarter in the preceding year. The averages for the fourth quarter were about the same (an estimated \$680) in both years. The usual seasonal pattern of decline was apparent in the estimates of average taxable wages in the 4 quarters of 1961.

An estimated 5.3 million employers paid taxable

<sup>\*</sup> Prepared by Roslyn Arnold, Division of Program Analysis, Bureau of Old-Age and Survivors Insurance.

wages in the calendar year 1961, a slightly higher number than in 1960. In each quarter of 1961 the number was also slightly higher than that in the corresponding period of 1960.

Estimated number of employers and workers and amount of earnings in covered employment during specified period, 1940-61 [Data through 1950 relate to wage-and-salary employment; beginning 1951, annual data include self-employment; quarterly data exclude self-employment and, beginning 1955, agricultural labor. Data corrected to Sept. 20, 1962; preliminary, beginning 1958]

Year and quarter	Employers reporting taxable wages <sup>1</sup> (in thousands)	Workers reported with taxable earnings <sup>2</sup> (in thousands)	Reported taxable carnings <sup>3</sup>		Workers employed	Total earnings of workers reported <sup>5</sup>	
			Total (in millions)	Average per worker	during period 4 (in thousands)	Total (in millions)	Average per worker
1940 1941 1942 1943 1944 1945 1946 1947 1948 1949 1950 1950 1951 1952 1953	2,500 2,646	35,393 40,976	\$32,974 41,848	\$932 1,021	35,393 40,976	\$35,668 45,468	\$1,008 1,110
1942	2,655	46,363	52,939	1,142	46,363	58,219	1,256
1943	2,394	47,656 46,296	62,423 64,426	1,310 1,392	47,656	69,653	1,462
1945	2,469 2,614	46,392	62,945	1,357	46,296 46,392	73,349 71,560	1,584 1,543
1946	3,017	48,845	69,088	1,414	48,845	79.260	1,623
1947	3,246 3,298	48,908 49,018	78,372 84,122	1,602 1,716	48,908 49,018	92,449 102,255	1,890 2,086
1949	3,316	46.796	81,808	1,748	46,796	99,989	2,137
1950	3,345	48,283	87,498	1,812	48,293	109,804	2,274
1951	4,440 4,450	58,120 59,576	120,968 $128,724$	$\frac{2,081}{2,161}$	58,120 59,576	148,000 161,000	2,550 2,700
1953	4,350	60,839	136,003 133,588	2,235	60,839	173,000	2,840
1954	4,350	59,610	133,588	2,241	59,610	172,000	2,890
1955	5,050	65, 203	157,772	2 420	65,203	195,000	2,990
1956	5,100	67,612	170,689	2,525	67,612	214,000	3,170
1957	5,100	70,496	181,421	2,573	70,496	231,000	3,280
1958	5,100	70,000	180,892	2,580	70,000	233,000	3 330
1959	5,200	71,500	202,346	2,830	71,500	254,000	3,330 3,550
1959 1960 1961	5,270	73,000	207,600	2,840	73,000	266,000	3,640
1961	5,320	74,000	210,000	2,840	74,000	273,000	3,690
1954	_						
January-March	$\frac{3,620}{3,726}$	45,984	35,813 35,084	779 750	45,984	37,000	800
April-June	3,715	46,790 46,250	30,058	650 ·	47,115 47,972	38,000 38,000	810 790
October-December	3,768	40,292	22,598	561	46,984	41,000	870
1955							
January-March	3,830	46,699	38,053	815	46,699	39,000	840
April-June	3,951	48,660	38,776	797	48,888	41,000	840
July-September October-December	3,948 3,985	49,259 44,847	35,621 28,054	723 626	50,509 50,1 <b>2</b> 0	43,000 46,000	850 920
1956	-,	,				10,000	3-5
January-March	3.976	49,333	43,031	872	49.333	44,000	990
April-June	4,086	50,940	42,547	835	49,333 51,234	45,000	890 880
April-June	4,074	50,735	36,811	726 641	52,373	46,000	880
October-December	4,088	45,182	28,958	641	51,533	49,000	950
1957	4 007	50.044	47.000	899	<b>*0.044</b>	40.000	-00
January-March	4,027 4,123	53,044 54,544	47,662 46,364	850	53,044 54,858	49,000 50,000	9 <b>2</b> 0 910
April-June	4,086	53,846	39,462	733	55,786	51,000	910
October-December	4,085	46,561	28,884	620	54,274	52,000	960
1958 January-March							
January-March	4,032	52,200	47, 283	906	52,200	49,000	940
April-June July-September	4,130 4,110	53,300 53,600	45,690 39,320	857 734	53,600 55,800	50,000 51,000	930 910
April-June	4,115	46,600	29,279	628	55,100	53,000	960
1959							
January-March	4,088	53,200	50,499	949	53,200	51,000	960
January-March April-June July-September	4,192	55,300	50,499 51,368	929	55,600	55,000	990
October-December	4,170 4,180	55,200 50,400	44,566 35,403	807 702	56,900 57,100	56,000 60,000	980 1,050
	4,100	JU, 200	30,403	102	37,100	60,000	1,050
January-March	4,110	54,700	54,200	990	54,700	EE 000	1 010
April-June	4.240	56,700	53 700	950	57,000	55,000 59,000	1,010 1,040
July-SeptemberOctober-December	4,230 4,250	55,900	45,800	820	57,900	60,000	1,040
October-December	4,250	49,000	33,400	680	57,000	61,000	1,070
1961							
January-March	4,200 4,310	54,400 56,100	55,000 54,000	1,010 960	54,400 56,400	56,000 60,000	1,030 1,060
April–June	4,250	56,000	45,500	810	58,000	61,000	1.050
	4,260	50,000	34,000	680	58,000	65,000	1,120

<sup>&</sup>lt;sup>1</sup> Annual data represent number of different employers filing returns for year; quarterly data, number of returns for quarter. A return may relate to more than 1 establishment if employer operates several separate establishment.

more than 1 establishment il employer operates several separate establishments but reports for concern as a whole.

<sup>2</sup> Annual data represent unduplicated count of persons reported; quarterly data include some persons who received taxable limit in a previous quarter of calendar year from a different employer (a wage-and-salary worker is not reported by a given employer in quarters of calendar year following the quarter in which wages from the employer reached the taxable limit).

<sup>3</sup> Wages up to the taxable limit from each employer and self-employment income. The annual taxable limit on wages from a given employer or on self-

employment income was \$3,000 through 1950. \$3,600 for 1951-54, \$4,200 for 1955-58, and \$4,800 beginning 1959. Not completely adjusted for erroneously reported taxable earnings in excess of taxable limit.

<sup>4</sup> Annual data represent persons reported; quarterly data include estimates of wage-and-salary workers who received taxable limit in previous quarter of calendar year from a given employer.

<sup>5</sup> Annual data represent total earnings, including estimates of wages above annual taxable limit and net earnings from self-employment of workers reported. Quarterly data exclude net earnings from self-employment and, beginning 1955, agricultural wages. Beginning 1951, totals are rounded to nearest \$10. nearest billion; corresponding averages are rounded to nearest \$10.