 WESTERN AREA POWER ADMINISTRATION
PUBLIC LISTENING SESSION
TRANSCRIPT OF PROCEEDINGS
JULY 31, 2012
0021 01, 1011

(The following proceedings were held in the Big Thompson Conference Room at the Embassy Suites, 4705 Clydesdale Parkway, Loveland, Colorado, at 6:04 p.m. on July 31, 2012, before Brigitte Grinnan, a Shorthand Reporter and Notary Public in and for the State of Colorado.)

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

\* \* \* \* \* \* \* \* \* \* \* \*

MR. WARREN: Okay. Good evening. get started. For those of you who don't know me, I'm Brad Warren. I'm the Rocky Mountain regional manager for Western Area Power here in Loveland. Our office happens to be right across I-25 and just west of the Harley Davidson dealership, so we're very close. very convenient for us here. And we would just like to welcome you-all to the session tonight. Just briefly, the Rocky Mountain Region -- as many of you know but some of you may not know -- covers primarily Wyoming, Colorado, and Western Nebraska. And we market the power from the Pick-Sloan West Division and the Fryingpan-Arkansas Project. We have about 5,000 miles of transmission that we are responsible for maintenance in our region, and we have about 40 firm power customers -preference power customers that we market to in Loveland's territory; very brief summary of who we are and what we do.

And I know you've all had a -- well, maybe not all of you; some have just come for tonight -- but for those of you who have been here all day, it has been a long day and we appreciate the effort you put in today. We appreciate you being here tonight to provide feedback and information to the department and Western.

2.0

2.3

I'd like to introduce the people at the head table. Here is LaVerne Kyriss. LaVerne is the Colorado River Storage Project Manager in the Salt Lake City office. In the center is Tony Montoya, our acting administrator of Western. And on my right, your left, is Lauren Azar. She is the senior policy advisor to Secretary Steven Chu, energy department. Before joining the energy department, Lauren was the commissioner at the PSC in Wisconsin. And one of the things that she was instrumental in her job at the commissions there in Wisconsin was organizing the eastern interconnection in 38 states to do interconnection wide transmission plans.

So, again, we're here to talk and listen.

And Lauren will be conducting the meeting, so I'd like to turn it over to Lauren.

MS. AZAR: Good evening, everybody. I am delighted to be here. I was -- I didn't go to the workshops. I heard the summary sessions -- the readouts and was incredibly impressed with the work the group did

here. So for those who sat through the workshop and participated in those and are going to speak tonight, I congratulate you on your stamina and thank you for sitting through almost 12 hours. For those who are new tonight, thank you for coming and we look forward to hearing your comments.

2.0

2.3

Before I get into some of the ground rules with regards to the listening session, I just wanted to give a little snapshot of what we've heard so far in the other listening sessions. The week of July 17th we were in Rapid City, South Dakota, and then went over to Billings, Montana. Last week we were in Phoenix, Arizona, and then up in Folsom, California. And in each of those locations, we learned quite a bit. And what is wonderful about Western is how unique each of the project areas are. There were some overreaching things that we heard throughout today that we also heard through the summary sessions. Those specifically are: Folks are concerned about their impact on rates. And we hear that loudly and clearly.

And for instance, the Upper Great Plains, they indicated; Look, if your rates go up, so will the food prices, and that's going to be hard for us to actually feed the nation and the world. And in each service territory, in each region of Western, we've

heard about the different benefits that they bring to our great nation and why it's important for those communities to be able to continue that access with the federal higher gains at cost.

2.0

2.3

We also heard loudly and clearly that everybody wants beneficiaries to pay. And I can tell you, as a former commissioner, hearing about the concerns about rates and hearing the beneficiaries must pay is a theme we hear throughout the nation with regards to electricity issues. And I think the answer to "Should beneficiaries pay" is, "Of course, they should pay." Then the question then is, what is the best role for Western to take? What do they need to do? Who's benefiting from it? And, ultimately, who gains with regards to any changes that are made?

Other things that we heard in the Upper Great Plains -- and folks have been surprised to hear about this in other areas, but the large electric water heaters were a huge issue in the Upper Great Plains. Specifically, there is a recent federal policy that just came out on these electric water heaters, and the customers as well as samplers said, Look, that's a really bad idea. We can use those electric water heaters as storage devices -- electric storage devices much like we can use electric vehicle charging stations

in urban areas -- in certain urban areas for regulating portions for the grid. So they said don't discount that. Please help us with regards to this issue.

2.0

2.3

We also heard in Folsom some concern about the potential amount of federal electricity that could be generated from hydro dams based on some changes that the Bureau of Reclamation may be taking on and a request that we help with that and help -- and sort of collaborate with the Bureau in a much more intensive manner to make sure that the amount of power that's generated from the federal higher power does not go down. Because then, of course, customers are left buying electricity on the market which is much, much, much more expensive than the federal higher power sources.

Not surprisingly -- and we heard some of this today as well -- each of Western's regions is utterly -- not only are the assets unique, but the relationships with customers are unique and the enabling statues are unique. And even in each region, there are sometimes projects -- or some projects that differ from the others. And any component of this initiative that goes forward necessarily must recognize the differences in the regions with regards to all of those components.

Interestingly -- and I didn't hear this

today -- I don't know if it's true for the Rocky
Mountain region, but in some areas of Western, the power
costs are actually beginning to exceed the market rates.
And that, of course, brings some new challenges to
Western when that happens. And Western's already been
doing a good job with responding to that. But some
customers raised questions about, Well, we are dealing
with this now? But just keep this in mind that our
rates are already exceeding market rates in certain
areas.

2.0

2.3

And then we also heard, and still hear, that customers believe that Western and the customers are doing just fine. And they don't know -- you don't know what this initiative is all about.

So why is this initiative happening?

First and foremost, the electricity sector is changing in this nation much more than it has possibly throughout its entire history since 1882 when the first switch was switched on in Pearl Street Station in New York City.

So we've got challenges. We've got emerging technology, and we've got new fronts in the electricity sector, which is pretty much through the PMA, which is proved through the entire sector.

And I can tell you that Secretary Chu is calling on all the participants in the electric sector

to step up and make sure that we as a nation are prepared for the changes that are occurring in the electric sector in response to new challenges and new threats. And so, in short, Secretary Chu does not single out the PMA. The PMA, of course, are the only federal component of the electric industry. Namely, through the PMA, the federal government owns about 6 percent of the critical electricity in this nation. Of course, through the Bureau of Reclamation there's also a lot more there. But Secretary Chu's charge is to make sure that the PMAs are indeed discharging their responsibilities or responding to the new threats, challenges, and changes in the sector as is needed.

2.0

2.3

2.4

Second, the PMAs must and will continue to fulfill their primary mission of delivering power from the federal hydro dams. Over the last 75 years, since the PMA's first started, there have been new responsibilities for the PMAs in addition to that core mission. And FER and NER have also added new obligations on the PMAs, all of which require the PMAs to stand back and take a look and make sure that they are on which projector with regards of how to respond to the changing nature or their responsibilities.

So these challenges in the electric sector are what has prompted this initiative in addition

to the PMAs' changing responsibilities. Through our 16th memo, the secretary asked the PMAs to step up and help lead the nation through the changing electric sector, and also, of course, recognizing their changing responsibilities. Western alone -- just to give you a snapshop of how much of the electric infrastructure Western owns, they own -- I think somebody mentioned 17,135 miles of transmission lines, some of which is in the eastern interconnect, some of which is in the western interconnect. They own 321 substations, and our actions today are designed to ensure that the PMAs are effectively transitioned to a more resilient, flexible grid while, at the same time, captures efficiency when we can.

2.0

2.3

And I heard some of that -- I was really quite excited today -- in the summary sessions. Hearing some proposals on how Western can increase rather than driving down the cost of preference customers; it's those kind of capturing of efficiencies that we all need to look for. And if you think of any more, please, please let the JOT team know. Last Monday -- I want to talk just a little bit about the changing electric sector and the threats and challenges.

Not yesterday, but a week ago on Monday, there was a pretty sobering meeting that the heads of

EEI, which is the trade association for the IOU's; APPA is the trade association for the utilities; MRICA is the trade association for the co-ops; NELI, which is the trade association for the nuclear industry, and the CEO from some of the largest utilities in the nation came and asked for a meeting with Secretary Chu. And they specifically asked was -- asked to the secretary were, We've got a concern about the resiliency of the grid and the new challenges and threats that we know are not only at our doorsteps but sometime we're already experiencing And they asked the secretary for a private public partnership where we could all work together to make sure, collectively, we are responding to those threats. As you know, the grids are incredibly interconnected. So unfortunately, all the players have to be on the same page or if just one person is behind the times, we can potentially create challenges for everybody else.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

I hope everybody in this room shares the same goal of wanting a prospering, secure, safe, and robust economy and nation. That's necessarily going to include having a reliable, safe, and affordable source of electricity as well as a flexible and resilient group. I just want to talk about one of the challenges that Western faces in achieving -- achieving these goals. And let me just put it as plainly -- this is

potentially project specific. The date I'm about to give you is Western-wide, but the challenges are located in some project areas more than others.

2.0

2.3

With regards to Western wood poles, over 61 percent of Western wood poles -- 61 percent are over 50 years old. Manufacturers' estimate they expect the wood poles should only last 50 years, so they're beyond that expected usable lifetime. 17 percent are between 40 and 50 years, so they are soon to exceed that manufacturers' expected life period. So 78 percent of Western wood poles are going to need to be replaced, not immediately, but in the near term. And let me just say, the fact that Western has poles that are this old is a testament to Western's maintenance abilities to keep poles that are this far along in their expectancy -- life expectancy and a compliment to the customers, as well, who have helped fund the maintenance.

So what about the transformers? With regard to Western transformers, 24 percent are over forty years old, and that's the useful life expectancy of transformers; 6 percent are nearing the useful life, which puts us at about a third of Western transformers are nearing or having extended their useful life. And as you probably know, if you're in the electrical industry, you know that obtaining transformers can

actually take quite a long time depending on the size of the transformers and take a long lead time in order to ensure that you get it on time for installation.

2.0

2.3

2.4

So there are other challenges in addition to the aging infrastructure issue. And Western's not alone in having aging infrastructure. This, of course, all of you know -- especially if you're running your own utilities -- that the electric sector, of course, goes through construction phases where we have lumpy capital improvements where new ones get built and then things go nice and smoothly for a while and then we get things lumpy. I think -- what we're seeing is nation-wide. We were getting ready for the next -- I'll call it a lump -- of capital expenditure that were going to be necessary due to the aging infrastructure as well as the new challenges in this sector.

So I am looking forward to hearing your testimony tonight. Not only am I hearing this testimony, but the members of the joint outreach team are hearing this as well. For those of you who were here this morning, you know who the joint outreach team is. So let me tell the folks who are here in the room tonight.

The joint outreach teach is a team of experts that are run by both Western and the DOE looking

at how best to implement the secretary's memorandum. And we effectively refer to them as JOT. So what the JOT is going to do is, they're going to review the results of today's workshops. They're going to review the transcripts from tonight. And if you would like to add more than just your oral comments tonight, you can certainly submit written comments as well at JOT@wapa.gov. It would be best if you submitted those before August 17th. Once that happens, the JOT team's going to begin the deliberations. So we want to make sure that your written comments get in there before they begin their deliberations.

2.0

2.3

So, again, thank you for coming. And let me just give you some -- how we're going to proceed further with the listening session. To ensure that everybody has an opportunity to speak tonight, we are going to limit folks' comments to three minutes. And I can tell you, last time -- the last listening session I was way too generous early on, and I lived to regret it by the end of the session. So I'm going to stick relatively close to the three-minute mark. I'm going to call the names of those who are pre-registered first with one exception. Somebody who did not pre-register needs to speak and get out of here to go to a family emergency. And then, ultimately, I'll ask the folks who

didn't pre-register if they want to speak. And when you come up, the court reporter is going to want you to spell your name -- state and spell your name. And if you have written comments, if you could just give those to the court reporter as well. She would -- you'll be her best friend by the end of the evening. So I look forward to hearing from you all. And why don't I call the first person up, which is Amanda Ormond.

2.0

2.3

MS. ORMOND: Thank you. Is this on?

Amanda Ormond; O-R-M-O-N-D. I'm with the Western Grid

Group. Western Grid Group works around the western

interconnect to provide access to the clean energy

resources. I've appreciated the opportunity to

participate in these meetings, and I believe that myself

and really everybody in the room has learned a lot

through the experience. The resources right now that

power our grid are primarily the equator, coal, and

natural gas. And our transmission system has been built

around these resources. It reflects the choices that

we've made, which makes total sense because we build

transmissions after we build generation sources, and it

helps to decide how we put together our grid.

For a variety of reasons, the states are starting to ask each unit to do individual generations. So we're going to see more and more clean variable

generation on transmission systems. So it follows that we need to be working on our transmission system or modifying our transmission system to take into account these new resources, just like we modified the transmission system every time we brought in new resources like when we did nuclear or other challenging resources. So Western has been working with its customers on a variety of reforms like the DSS and the AI that are going to lead to incremental progress.

2.0

2.3

2.4

But it asks the question: To what end?
When I think about where we are today, I don't know
where we're going 20 years from now. I don't think that
Western has a plan of where they are trying to go in 20
years. And utilities historically demand a resource
plan. Well, we're putting out on the grounds some 30-,
40-, 80-year assets. We need to be thinking further
down the road than 10 years.

I would recommend that Western from the input of these workshops and maybe from other conversations with customers, they pull their customers and figure out what they need to do in the future, what system resources and surfaces are they going to need, and put together a plan to address what the system will look like in the future.

So customers are certainly concerned

about cost; we've heard that over and over again, as
Lauren mentioned that. And Western Grid Group believes
that the beneficiary should pay as well. And I think as
we move forward with some of the things that are in
Chu's memo, that it may be necessary for the Department
of Energy and Western to seek additional funding from
the feds to be able to accomplish some of these
projects. When you're going to try to do a project and
force it down customers' throats, that's not going to go
so well. So maybe we need to look at alternatives that
can be reached.

2.0

2.3

So the last thing I'll talk about is just energy and balance market. Western is a large supporter of energy and balance. When we look at the future, we see all of the incremental steps that are being made and we think it's just not going to be enough. We know we are going to have a more flexible generation on the transmission system, and we need to be able to accommodate that going forward having a voluntary -- emphasis on voluntary -- centralized dispatch of generation. It is going to be critical to be overwhelming and to efficiently and effectively bring in a new reusable generation in the future. Thank you.

MS. AZAR: Thank you very much.

Walt Jones? Maybe that was Jones Walt.

James Williams? All right. Ted Coombes?

MR. COOMBES: Here.

2.0

2.3

2.4

MS. AZAR: Come on up.

MR. COOMBES: My name is Ted Coombes -that's spelled C-O-O-M-B-E-S -- executive director of
Southwestern Power Resources Association, in Tulsa,
Oklahoma. I'm here tonight because I think, although
I'm not a Western customer, we are concentrating on
Western issues. I think I am a stakeholder in this
process because a lot of what we learn in this first
process with Western is probably going to be the
starting point -- or certainly is going to form the
basis as to what happens at the other PMAs. So I think
in that instance, I am a stakeholder in this meeting
tonight. But I've tried not to interfere with the
Western people getting to talk about their issues.

I know one of the things we talked about at the session I was at was Section 1222. Southwestern Power Administration is currently considering an application for Section 1222. So we've had some real experience in this that I tried to share my experiences with the group this afternoon. It is our estimate that Southwestern has spent at least \$50,000 in staff time processing the applications for Section 1222. I am told that Southwestern will not get reimbursed for anything

that occurred before an agreement is signed.

2.0

2.3

Consequently, what that means is my members are paying for this project evaluation in the early stages. I don't think that's fair.

Another thing we discovered, in terms of Section 1222 is that we have members whose contracts are expiring who should be extended this year. They were not renewed. They were extended for one year. And when we asked why, we were told that the staff that usually does that is busy evaluating the Section 1222 proposal before them. So they don't have time to do their normal work. They're just going to extend the contracts for one year. Again, I don't think that's right. I just don't think it's right.

We have concerns about whether we're going to be protected as preference customers from any legal or financial liability that might be incurred in the Section 1222 agreement. We don't know what those could be, but they could be there. Preference customers have been told before, in terms of a nuclear power experience, Don't worry; you're protected. And it turned out they weren't. I'm not willing to except anybody's blanket assurance, Don't worry; it will all go away.

I won't bother you anymore because I'll

1 get to talk more when you come down to Southwestern 2 Power. I will say this, and I mean it with all due 3 This is supposed to be a listening session. We're limited to three minutes. If opening statements 4 5 were less than 15 minutes, we might have four or five. 6 Thank you. 7 MS. AZAR: Thank you. James Salo? 8 9 MR. SALO: I'll pass. I spoke in 10 Phoenix. 11 MS. AZAR: Thank you. 12 John Collins? 13 MR. COLLINS: Here. I spent the last two 14 weeks in Wisconsin, and I love it up there. It's John 15 Collins; J-O-H-N C-O-L-L-I-N-S. And I'm speaking on 16 behalf of Platte River Power Authority. Platte River is 17 a nonprofit subdivision in the state of Colorado. 18 Platte River exists for a very limited purpose. It was 19 formed by the municipality of Fort Collins, Longmont, 2.0 and Loveland for the single purpose of providing 21 wholesale electric services, sales and transmission 22 service for these four municipal utilities. 2.3 Approximately 20 percent of the power sold by Platte 2.4 River to the members of the municipals and is renewable 25 energy purchased from the Western Energy Power

Administration. Platte River is Western's third largest customer. We want to thank the Department of Energy and Western for this opportunity to speak today.

2.0

2.3

2.4

As a customer of Western, Platte River is concerned about the initiative outline of Secretary Chu's memo of March 16. Specifically, we're concerned that the changes being proposed for Western, which significantly alter the core functions of Western, could make it more difficult and costly for Platte River to perform its core function of delivering affordable and reliable power. Platte River is anxious to learn more about the initiatives proposed by Secretary Chu, and as it does, these are some of the questions we hope for an answer. And some of these were discussed early today.

First, in theory, the energy and balance market will create efficiencies, particularly in the Western interconnection. How this theoretical road of practice will differ among the participants, it simply has to be recognized that a fundamental change will produce winners and losers. At this early stage, statements to the effect that Western will be a participant are extremely concerning to customers that don't know whether Western or the customer will be benefited or adversely impacted. It's a little early to tell how that's going to turn out.

Second, the March 16th memo directs
Western's rate structure that incentivize energy
efficiency and demand response programs in addition to
variably resource and electric vehicle deployment.
Rates that incorporate incentives, by nature, are not
cost based. Platte River questions whether the
secretary that we've appointed, generates the cost base
rate services that Congress initiated in the Reclamation
Act and engraved into the project authorization
statutes. It is for congress to modify the statues for
rates.

2.0

2.3

2.4

Further, these programs have already been undertaken by the utilities responsible for serving retail customers. This is not an area for corporate retail providers. Third, in any discussion of un-fundamentally altering roads, Western's cost responsibility needs to be addressed. Preference customers who have come to rely on Western for large portions of their resource portfolios, power has been provided reliably at cost-based rates. Western has been doing a great job. And what they do and the decisions they make in their transmission has largely impacted Platte River's financial picture in the service to our customers.

In closing, Secretary Chu begins his memo

The second

by assuring that this unprecedented opportunity is to build a more secure and sustainable electric sector. That is undoubtedly true, although whether the initiative being proposed is the best path to this end should be fully explored during this process, which you all heard. As to the Secretary Chu's premise, Platte River would like to point out that the federal government has already taken advantage of this unprecedented opportunity to build a more secure and sustainable electric sector through the construction of reclamation projects throughout the west. Understandably, preference customers are protective of this secure and sustainable component of the electric sector that is of such importance to the unique market we serve. Thank you. MS. AZAR: Thank you very much. Maude Grantham-Richards? MS. GRANTHAM-RICHARDS: Good evening. And thank you for allowing me to speak tonight. First, I would like to start with the issues of the process. The first step, prior to publishing the March 16th memo, would have been to do the legal research and determine

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

step, if step one was, yes, you can move forward, would

whether what DOE wants to do could be done.

be to meet with customers, including tribes, and

determine a cost-benefit analysis of each initiative and then how best to incrementally implement the changes that make appropriate economic sense. If step one was, no, meet with the customers to determine what can we do to assist you in improving the system.

2.0

2.3

Strategy identified on March 16th on the web by Ms. Azar was to include upgrading and replacing aging electricity infrastructure and utilizing new tools and technology that would better utilize our existing infrastructure. These efforts will not only save consumers money, but will also make the grid more reliable for the families and businesses which depend on it each and every day. DOE can support Western and its customers by ensuring sufficient funds are appropriated by Congress and OMB for the PMA's to perform the needed maintenance, repairs, and replacements for poles, transformers, and other needed field-existing infrastructure.

Customers are supportive of the work.

Oftentimes, the funds are the issues as to getting the work done. Review Western FY 12 Strategic Business

Target Number 2. Leveraging all available resources and tools, including private public partnerships, increased collaboration with grid owners and operators and loan financing for critical job-creating transmission

projects to build a stronger, more resilient electric grid for the long-term security and efficiency of America's critical infrastructure.

2.0

2.3

Over the past few weeks, you have heard about the collaboration that exists between Western, its preference customers, and other electric utilities. All appreciate the contributions made by Western and will continue to depend on their participation. We will continue to state that the principles that need to be adhered to are: The beneficiary pays, meaning the user of the facilities, and no operational or financial harm to the existing preference customers who have paid for the development, operation and maintenance of the existing facilities through long-term existing contracts.

Developing new rate structures that save consumers money by promoting energy efficiency and demand response programs that will reduce costs by better managing the electricity load at times when demand for electricity is highest. These rate structures will also help ensure that new clean energy resources from wind and solar power are efficiently and effectively integrated into the grid. Whether in Rapid City, Billings, Phoenix, Folsom, or here in Loveland today, you have heard from the preference customers what

they have done to reduce the use of electricity through energy efficiency programs; about their participation in demanding site management and their integration of wind and solar generation. Hence, when you talk about consumers, who are you referring to? The Western PMA customers have implemented these programs successfully at the retail level rather than at the wholesale level.

2.0

2.3

Therefore, my conclusion would be this is nothing more than an exercise in trying to find ways to allow access to the transmission system owned by Western and paid for by the customers to the wind and solar developers at reduced costs. Please note, as stated above, those who use, gain a benefit, should pay. There should be no subsidization of one type of customer by another type of customer.

Lastly, Western's Strategic Goal 6.1,
"Investigate, evaluate, and report on potential new
Western-wide transmission products and services."
Western knew what their goals were and presumably, since
the DOE logo is on the document, so did DOE. Is there a
reason DOE didn't allow Western to pursue their
strategic goals without DOE getting involved and getting
all the customers riled up and wasting Western's time
and our money? Thank you.

MS. AZAR: Thank you.

Leslie James?

2.0

2.3

MS. JAMES: Thank you. I'm Leslie James, executive director of the Colorado River Energy
Distributor Association. J-A-M-E-S. I'm going to touch on a fairly limited area that we discussed a little bit in the planning session this morning. In the Colorado River Storage Project we -- there appeared to be some fundamental inconsistencies between what the Department of Energy would like to see with these initiatives and what the Department of the Interior has already imposed in terms of limitations on these renewable hydropower resources.

As a result of DOI's decision, since 1996, 2005, and just last May, respectively, all of the nature's different resources of the Sierra Keys have been significantly restricted for environmental and national park service objectives. We have lost hundreds of megawatts of these resources and it has a daily and hourly limitation on the ability for those resources to generate. In other words, there is a significant issue and challenge when you try to start integrating variable resources into these types of projects that are already severely restricted. The federal projects and associated transmission resources are inextricably linked when you start talking about the renewable

resources.

2.0

2.3

2.4

And I believe -- I wasn't here this morning -- but I believe a reclamation person attended and spoke a little to that. And that is something that was evident, in fact, by the March of 2010 MOU between -- or among interior energy on hydropower. There is an example of those agencies getting together and working on solutions and issues. So I guess one clear message is reclamation in this region has got to be in the dialog here. In the Colorado River Storage Project, these projects were all offered under different statutes. In this project, water was the obligation for our primary purpose. So in other words, these generation resources don't have the unlimited ability to firm or back variable resources.

You know, to add insult to injury, I spoke with the 1996 record official about a loss of a third of the capacity. The Department of the Interior is undertaking another EIS, reclamation of National Park Service, that we expect will probably result in further limitations primarily for National Park Service resources. So I'm not sure where to go with this, but we are going to need more flexibility on one end, and on the other end, we need more constraints to improve sediment resources.

A couple of suggestions that I heard in Phoenix and some of these workshops, again, look at the MOU; look at that as an example. Also, look at the ability to do some new hydros and look at some storage opportunities. Look at our comments that we filed on the IRP Project that Western has posted on their website. It's kind of stalled out; I'm not sure where that's going. And also look at the testimony that we filed on the borrowing authority -- the TIP program. Now, that testimony is from a couple -- three years ago -- I've lost track of the time. But that gets at some of these very key issues about what beneficiaries are paid; establishing prior loans so that if Western's staff are working on things that have no relationship to the federal power delivery, those costs need to be fired. There are ways do some things, but they need to be done the right way. Let's see.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

We've had a long relationship with Western. We've worked on some very, very challenging issues over the past many years. We faced ten years of drought. We worked on some initiatives that resolved some financial issues -- very significant financial issues -- for the agency over the years.

And I guess my message would be, talk to the customers first. The customers and Western have had

a long track record of working out solutions and coming up with some very creative and innovative things to deal with these challenges. Thank you.

MS. AZAR: Thank you.

Daniel Payton?

MR. GRAVES:

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

2.4

25

MR. PAYTON: Pass.

MS. AZAR: Tom Graves?

Thomas Graves. I am the executive director at Mid-West Electric Consumers Association representing customers in the Pix Load Program covering in nine of the states where Western provides service.

Thank you. My name is

I first ran into the PMAs in about 1976. And I was not at Mid-West, I was at Conference Majors and I was headed to do analysis with the EOE budgeting. And there were these things — these power marketing administrations in the budget, and I didn't know what the heck they were and couldn't decide how they fit in to the city. And I decided I didn't need to know about them, so I just left it behind. I became more familiar, obviously, when I worked on the hill and when I came to Mid-West.

I always regretted the fact that the mission and the successes of the Western Area Power Administration were not as widely known as they should

have been -- or as I felt they should have been. This is a great federal agency. This is a unique federal agency in that it repays the costs that Congress appropriates to it. So it is no burden on the federal government. Well, it's that old Chinese curse; be careful what you wish for. Now, DOE is paying pension; we appreciate that. However, we think there's a real education gap. We think that before the initiative in creating this effort, the department should have become much more familiar with what the PMAs and their customers are doing.

2.0

2.3

Ms. Azar spoke about the changing -utilities changing, and it certainly is changing. And a
lot of the changes that are the greatest challenge to us
as federal power customers are the structure of the
industry because the PMAs are not like electric utility.
The PMAs are not like the distribution utility. They
have a unique position and they were formed by a unique
circumstances because they were not formed to develop -excuse me. Their power was not formed to develop
electric utility, it was part of the multi-purpose
projects, the multi-purpose projects we have a financial
obligation to.

Additionally, the PMAs were providing electricity to communities and areas of this country

where the rest of the utilities refused to service or would serve at costs that were as good as refusing to serve because no one could afford it. We have not forgotten that. The PMAs were establish so that the public resources -- public, not federal resources -- public resources go to the public without passing through the toll gates of private enterprise and profit. With the changes that are going on in the industry, maintaining that is going to be an enormous challenge because the industry is moving in a completely different direction in terms of markets and that sort of thing.

2.0

2.3

2.4

Ms. Azar has spoken about the aging transmission systems of Western, and it is getting older like all of us. And the fact of the matter is, we've been talking to Western about the aging of wooden poles for 20 years. And what stopped it from happening? Not the customers, not the Western Area Power Administration. The congress and the executive branch have never provided Western with the resources they need to take care of the wooden poles. In the meantime, Western inspects those poles all the time. But the problems that Western has with maintaining a robust and vital transmission system has less to do with any unwillingness to do it than they do with the lack of resources to accomplish that.

That is, to me, the foundation and critical issue we face here. If we can solve the way Western is funded, we can describe and discuss these programs more fully. But the fact of the matter is, that Western is not being fully funded and needs that resource. But it's going to be difficult to do because of this unique nature of the PMAs.

2.0

2.3

We look forward to moving forward in the process that will benefit everyone and protect the customers and protect the role of the PMAs because we've seen what happened with energy marketers and what not — we have another one right now with JP Morgan. And we don't want to have that infecting Western. We don't want to have Western running down blind alleys. We want Western to succeed. Western has succeeded, and we would look forward, really, to providing the department. Western knows because they work with the customers all the time, because that's really what we are all about. Because we've done a damn good job in partnership with Western in accomplishing and providing service at cost — at cost — to these people.

And the consumer-owned electric utility model, again, is different from the investors' utility model because Western utility has a unity of ownership and consumer. That is not true of investors' utilities.

Investor utilities have consumers and they have owners, and they're not always the same thing. In a rural cooperative, they must be the same thing. So what are we interested in: Service. We're interested in all of these things. We certainly agree with it, but it's got to be done in a fashion that makes it affordable and possible for all of us to continue to prosper. Thank you.

2.0

2.3

MS. AZAR: Thank you.

Daniel Gregory? Daniel Gregory? Ron Steinbach?

MR. STEINBACH: Good evening. My name is Ron Steinbach; S-T-E-I-N-B-A-C-H. And I'm one of the staff here from Tri-State. I just have a few comments that reiterate some of the things that were discussed today. As this process unfolds, we're going to be focused on key areas for further investigation when people have laundry lists of what Western can't deal with. And if you're going to make demands of Western, give them the resources and the dollars and people to

On energy efficiency response and electric vehicles, our view is that Western is too small a part of the resource portfolio to have an impact.

They're not a big enough part of the resource portfolio

get the job done. That's very important.

to send accurate rate signal -- price signals to get all the way down to the retail end. So they're retail issues and that's where they need to stay.

2.0

2.3

2.4

And I just have one final comment. About 2008, 2009 I worked on the generator interconnection reform process for Tri-State. And the two primary advocates told us, in writing, that Tri-State should seek options to avoid or substantially reduce wheeling charges across our system to export wind in other places. So it's kind of hard for people like me not to be cynical when we hear a resilience of the grid. What that really means is, transmission for exporting wind at our expense. Thanks.

MS. AZAR: Thank you.

Darren Buck? Kelly Murphy?

MR. MURPHY: My name is Kelly Murphy;

K-E-L-L-Y M-U-R-P-H-Y. I am the Smart Grid business

development specialist for Steffes Corporation. Steffes

has been working with over 200 utilities for over 25

years providing them with very effective load-management

solutions. I appreciate this chance to speak at this

Western listening session. My remarks combine energy

efficiency with increasing the integration of variable

energy resources.

According to a 2011 FERC report called

Assessment of Demand Response and Advanced Metering, direct-load control programs are the most commonly used type of incentive-based demand response program and represent 7 percent of total peak load across all ISOs and RTOs. A 2012 NRECA survey revealed that 30 percent of member respondents currently offer a water heater direct-load control program amounting to 500 MW of capacity during both summer and winter months.

2.0

2.3

2.4

An American Public Power Association -- APPA -- survey also found that the average water heater load control program had a summer load reduction of 4.9 percent of load and in winter 4.4 percent.

The Edison Electric Institute -- EEI -- said that at least 14 investor-owned utility operating companies in at least 12 states operated demand response programs for residential electric resistance water heaters.

In June of this year, the American

Council for an Energy-Efficient Economy -- known as

ACEEE -- issued a report detailing a networked and

system-based approach entitled, A Defining Framework for

Intelligent Efficiency. And in it they said:

Intelligent efficiency is a systems-based approach that

it is adaptive, anticipatory, and networked.

An example of incorporating intelligent

efficiency that re-tasks existing and successful programs is grid-interactive thermal storage or GETS. The GETS system is the integration of intelligent and real-time 2-way control signals with enhanced electric thermal storage -- ETS -- space and water heaters. GETS space and water heaters interface with signals from the power company, ISO, or other source and quickly respond by shedding a load or by taking on additional energy as dictated by that control signal.

2.0

2.3

Steffes Corporation is running nearly two dozen GETS trials across North America, including trials at BPA and PJM. At PJM, the GETS water heater charges or energizes during periods of low-cost wholesale power while simultaneously providing frequency regulation in response to a 4-second PJM control signal. GETS can adjust its charge rate and change as fast as wind and other renewable generation and so is able to respond as fast and as accurately, if not more so, than many other advanced storage technologies coming to market today, all while providing continuous hot water to the customer with no interruption. Thank you.

MS. AZAR: Thank you.

Kenneth Anderson? Gary Graham?

MR. GRAHAM: Good evening. I'm Gary

Graham; G-R-A-H-A-M. I'm the lands program director for

Western Resource Advocates, an environmental organization, a nonprofit organization in Colorado for the folks of Rocky Mountain Interior West. The ability of the electricity grid to meet the demands of the future depends on the decision we make today. And there is a lot at stake in those — the outcome of those decisions including our economic and environmental well-being; both of which are inextricably linked to the grid. The series of workshops have demonstrated some differences in perspectives and opinions among WAPA and the stakeholders on the need of the measures to modernize the grid.

2.0

2.3

Unfortunately, as we've seen with the politics in the country these days, such insistence can lead to decision-making gridlock. The Western Area Power Administration, given its transmission region and working relationship they have with customers, should lead the way to get past this gridlock by actually focusing its additional efforts on the actual challenges outlined by the Department of Energy. These include the grid structure that we've heard about; a great need to rapidly share technical and other information across the Western interconnection in a seamless and efficient manner; that there is a growing need to incorporate renewable energy into the grid; extreme weather events

and other climate changes that will threaten the performance of the grid; growing population that will significantly increase demands in parts of the region and technological advances that will place additional demands on the grid while others could create energy-sharing opportunities.

2.0

2.3

Western Resources Advocates encourages all the regional stakeholders to focus our use on enhancing grid flexibility and resiliency, preparing for and promoting integration in renewable energy, greater coordination of operations among the regional balancing authorities, participating in the development of an energy and balance market, scheduling on inner-hour basis, centralizing dispatch, minimizing cyber security risk, and developing greater efficiency and cost savings through partners and others, planning, building, and operating the grid. All of these actions can and should be conducted while keeping customer cost and risk at a minimum.

But deferring the decisions and actions on these challenges will also approve cost to customers in many ways. The Western Grid 2050, a report recently published, documents that more than \$200 billion will be invested in the grid by 2030. So there is a great deal at stake and billions make wise and intentional choices.

Now, could we saddle future electricity consumers with stranded costs, damage to the natural environment, deprived job seekers of employment opportunities and lead Western businesses with a grid that costs as a competitive disadvantage in global markets?

2.0

2.3

2.4

Consequently, we recommend that we take the bull by the horns and demonstrate to a jaded public that there is still capacity in American to tackle big issues. Our grandkids and great grandkids will look back at this time and admire the work that we're doing, thank us for making common-sense decisions and taking common-sense actions that contribute to their quality of life. I close by thanking WAPA for your existing efforts at incorporating renewable energy and for hosting these public meetings. Thank you.

MS. AZAR: Thank you.

Mark Staci? Mark Staci? Jeffrey Wells?

Jeffrey Wells? Doug Linton? Doug Linton? Michael

Bournia?

MR. BOURNIA: Hi. My name is Michael Bournia. It's B-O-U-R-N-I-A. And I'm with Highline Electric Association. We are a rural distribution co-op in Northeast Colorado and Western Nebraska. First off, I would like to talk about -- it seems like this is a talk to get renewables online. And in my service

territory, we have a 400-megawatt wind farm -- the PEETs wind table -- that is already in service. They built their own private transmission line in order to get their load to service -- up at Xcel service territory -along the Front Range. We have a 68-megawatt Colorado High Plains wind project, which the output will be purchased by my power generator -- Tri-State generation and transmission -- which is being built right now. will be used on existing WAPA lines in existence. And we have a 3.5-megawatt waste heat project from a natural gas pumping station, which is in our service territory, which is used for our own generic load. So these are three renewable projects in our service territory that are already on line without any help from Secretary Chu in his memo.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

The other project I would like to talk about is the change from a cost-based rate to a market-based rate. As a self-employed farmer who uses sprinkler irrigations, we use a lot of energy and it is expensive to run. Now, this year, corn is at an all-time high at \$8, and I'm certainly not going to claim poverty this year. We have every ability to pay whatever the rate is today. But in the future, when corn prices drop down to their historic level of \$2, \$3 -- even \$4, it might not be economical to run our

sprinklers. So that is something we need to think about. We produce food that America eats and the world eats. We export a lot of food to the world, so rates do have an impact on our economic liability. So I'd like to ask the JOT committee, are you looking to fix something that is broken at this time or are we looking to break something that does not need to be fixed? Thank you for your time.

MS. AZAR: Thank you.

Bruce Gerk?

2.0

2.3

MR. GERK: I'm Bruce Gerk; G-E-R-K. And I'm a lifetime farmer in Julesburg, Colorado, and a member of the Highline Electric Association, and we serve ten counties in Colorado and Nebraska. And I'm going to try to be real brief here. The process that I see is asking Western to take on additional responsibilities when they do a fine job of what they're doing, and the federal government asking for a bigger -- a bigger role in what happens.

In the past, and just about every program I've been familiar with, the federal government has been a lousy partner. They start things, they leave. They leave people that have invested a lot of money in the work. And they come in and they're asking for cooperation. And you have done nothing to streamline

the processes by which we get permits, by which we conduct our businesses. And you haven't taken care of business in your own house. And before you can move on and expect us to have confidence in you, I think you have a big task ahead back in Washington, DC. I apologize for being so blunt, but I guess I'm just blunt. Thank you.

MS. AZAR: Thank you.

Leo Brekel?

2.0

2.3

MR. BREKEL: I'm Leo Brekel; L-E-O
B-R-E-K-E-L. I own and operate a small farm south of
Fleming, Colorado -- in Northeast Colorado, and I am
also a member of Highline Electric Association. One of
the really good things, I was born and raised not far
from the farm I own and operate now. And one of the
really memorable things was when you flipped a light
switch, it would work. Light came on. Electricity was
so reliable it's just uncanny. This, of course, is a
testament to Highline Electric Association, Tri-State,
and to Western. And I -- to echo what's been said
earlier, Western has done very, very well in performing
their duties.

The other really good thing about it is that electricity was affordable. So it is my hope that any increased prices that may be prompted by Secretary

Chu's market memo do not happen. We need to keep electricity afford. So I would encourage a cost-benefit analysis prior to moving forward with any of those initiatives. And as mentioned before, it's really never a good idea to try to fix something that really isn't broken. But if we can enhance it, we do need to look at it. Thank you.

MS. AZAR: Thank you.

Robert Wolaver?

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

MR. WOLAVER: Good evening. I'm Robert Wolaver; W-O-L-A-V-E-R. I'm with Tri-State Generation and Transmission Association. Tri-State, as we will suggest in our written comments, is definitely a stakeholder. We are about a 3,000-megawatt utility. serve about 1.5 billion customers in over 2,000 square miles. And one thing we do is, we certainly do take the long term. I want to set the record straight on some comments that were made tonight. Folks, we're looking to buy at a 10-year payback. Our partnership with Western is certainly the long-term view. long-term resource plans. Our integrated resource plan that we submitted to Western, we want the administrators to work for that -- the quality of that work. We fully explored 24 or more scenarios of future generations, a world of different carbon taxes and so forth. And so we certainly do take the long view.

2.0

2.3

And, yes, by the way, Loveland area project power, right now, is affect by the drought as far as the market price has found. And that's another indication of the long-term view we take. We would encourage DOE to let Western continue to do what it does best. And that's market and deliver federal hydropower to preference power customers and not to dilute that mission, which is clearly what some of these efforts are. In the end, Western is effectively a small player because it is so widely distributed throughout the west and there -- with their definite limitations to this leadership role that Western can play.

Some of these suggestions in the Chu memo were just swing and miss and some were clear retail issues. And, frankly, we all just wasted our time talking about electric cars and some of the demand response issues that are really best left at retail. But other issues might be better left for other utilities or other players in the electric utility world to assume the leadership role. We encourage DOE to think long and hard about why Western would be the correct entity to achieve some of the goals outlined in the Chu memo. Some of those issues should certainly be left to others, if they're approved at all.

I think -- for example, organized markets -- I think if Western does not participate, that won't necessarily doom organized markets in the west and, likewise, I think Western won't be able to lead an organized market. One thing I hope you've heard at every one of these workshops is, not any of this endeavor should drive up the cost of preference power customers either directly or indirectly by diluting Western's mission. This process is obviously very expensive and time consuming for all of us; not just for Western and DOE, but for all of us. To the extent that some of these efforts do not bear fruit, we all have better things to do and important work to do. We recommend that your recommendations be modest, achievable, and fully supported by preference power customers. And finally, just like this meeting, this process should have a timed end. We don't want this to turn into a recurring process where every year we are addressing these same kinds of issues. you. MS. AZAR: Thank you. Andrew Colosimo? I messed that one up, I'm sure. MR. COLOSIMO: You were close.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

Thank you.

MS. AZAR: Great.

MR. COLOSIMO: My name is Andrew Colosimo. It's spelled C-O-L-O-S-I-M-O. And I'm with Colorado Springs Utilities. And we serve about 450,000 customers in the Colorado Springs-Pikes Peaks region. And we're a little more unique in that we are a natural gas, electricity, water, and wastewater services. And we've had a great relationship with WAPA, and we receive about 8 percent of our power from WAPA. And we continue to be concerned about the change in direction. We don't think that anything is fundamentally broken. But there are some things that we need to work on that are at the table.

2.0

2.3

The Bureau of Reclamation, I think, has a -- they need to be the third leg in the stool as we go forward in the federal agency side because we got a lot more water through the Bureau of Reclamation project.

And anything that changes how these two interact is something we're to be very concerned about. And WAPA recently told us -- told me -- we're good customers.

And I think we've had a good relationship with WAPA, and we would like to see that continue. And that's, do what we ask you to do by providing good, low-cost hydropower, and we'll continue to be a good customer. But if we start leaning from these principles, I think we're going to have problems. Thank you.

1 MS. AZAR: Thank you. 2 Paul Neil? 3 MR. NEIL: Thank you. I'll pass. MS. AZAR: Duane Helderlein? Duane 4 5 Helderlein? Danie Cardenas? Danie Cardenas? did not do well on that. All right. Mark Morley? 6 7 MR. MORLEY: Pass. 8 MS. AZAR: Doug Hardy? 9 MR. HARDY: I'm Doug Hardy from Livingston, Montana; H-A-R-D-Y. I'm general manager of 10 11 Central Montana Electric Power Cooperative. I've worked 12 over 37 years trying to keep rates -- electric rates 13 affordable for member owners of electric cooperatives in 14 Montana. I've worked extensively in my career on the 15 integration of high head removal back as far as the late '70s and '80s doing energy conservation. We've 16 17 integrated a fair amount of wind. What we did do is 18 found a way to do it without raising members' rates; a 19 critical component that ties into what we're doing 2.0 today. 21 We worked with our supplemental power 22 supplier, Basin Electric, as we integrated over 700 2.3 megawatts of wind into our generation mix. That's over 24 20 percent of developing peak. And that's something 25 that didn't take anything other than us trying to do the

right thing. We wanted to do as much as we could without increasing rates; we overshot. It increased our rates, but we're hoping that the future -- other years will be more of an asset that doesn't increase our rates as much as it is right now. What is certain is that we've stepped up in a very responsible way. We have added wind and other renewables on top of and in conjunction with the hydropower we purchased from WAPA. That responsible way was to blend with --

2.0

2.3

MS. AZAR: Your microphone is now off. Hold on.

MR. HARDY: Do I get ten seconds?

That responsible way was to blend with thermal generation that co-ops banded together and built -- as far as supplemental power -- banded together and built and met the needs of rural consumers in a cost-effective way.

WAPA has a long history working with customers such as ourselves to upgrade and maintain their poles and wires in a cost-effective manner. They were not built and ignored. For instance, in Montana the line closest to the airport we have is one of the oldest that's being rebuilt with WAPA people in a very, very cost-effective manner trying to do the right thing at every step of the way.

My concerns with the goals outlined in Secretary Chu's memo are legitimate and numerous. We have paid and are paying for, with interest, a generation and transmission system that is both reliable and affordable as operated. Rates keep rising faster than our area's incomes. Implementation of a so-called 21st-century grid sounds nice, but since much of what is in the memo that is cost affective is already occurring, it is not a 21st-century grid that the memo proposes. It appears to me to promote a grid that socializes the costs of activities that are otherwise not cost effective; new initiatives to benefit others with costs that would be placed on the backs of preference customers. Please prove me wrong. I will come to Washington and apologize. Bottom line: Much of the memo's suggestions are being done, and it is imperative that any new activities be paid for by the beneficiaries

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

2.4

25

suggestions are being done, and it is imperative that any new activities be paid for by the beneficiaries received for those activities, not the preference customers unless the improvement is specifically for preference customers. We appreciate WAPA. Thank you very much.

MS. AZAR: Thank you. Scott Corwin?

Kevin Garlick? Kevin Garlick? Kent Singer?

MR. SINGER: Thank you. It's Kent

Singer; S-I-N-G-E-R. And I'm the executive director of the Colorado Rural Electric Association, which is the statewide trade association for Colorado's 22 states' distribution cooperative and one generation and transmission association. I just have a couple remarks that were made by other co-op folks this evening, which is that co-ops are -- have a pretty defined mission since 1930's, which is to provide affordable and reliable power to rural American. Co-op, nationwide, serves about 43 million electricity consumers in Colorado; that's about 700,000 consumers. In Colorado we serve about 73 percent of the geography of the state; about 23 percent of the actual consumer.

2.0

2.3

So we've got a tone of the geography that we serve and not a lot of consumers. So we are particularly cost sensitive when it comes to environmental regulations or proposals such as this. And we are concerned that this will drive up costs with no apparent benefits associated with this. As it was stated, a lot of the co-ops are already doing a lot of these programs. In Colorado we have co-ops that have started using solar farms; there are six co-ops doing that. We have at least a dozen of our members are either deploying or investigating automated infrastructure; AMI, a type of storm grid.

Colorado has really been a laboratory for the new energy economy. From 2006 to 2010 there were 57 different pieces of legislation passed in Colorado focusing on the same kinds of issues that I think the secretary is interested in hearing. So we really feel like the co-ops in Colorado are already on top of this. We don't see a lot of benefits of the initiatives that have been proposed in the memo that we are talking about this evening.

2.0

2.3

2.4

And the finial point I just want to make is that we make the same comments to the Colorado legislature and that is, one size does not fit all. We have those 22 distribution co-ops; they are very different entities. They range in size from 3,000 members to 140,000 members. Some are summer peaking, some are winter peaking, some serve fairly affluent parts of Colorado. We have a co-op that serves Aspen and Vail. But we have co-ops that serve some of the poorest counties not just in Colorado, but in the United States -- in Southern Colorado. So they are very cost sensitive. So we would just like you to take those things into consideration when moving forward with this initiative. Thank you.

MS. AZAR: Thank you.

Stuart Travis?

MR. TRAVIS: My name a Stuart Stavis; S-T-U-A-R-T T-R-A-V-I-S. I am a customer of and director of the board of Y-W Electric Association, a rural co-op in Northeastern Colorado. Secretary Chu's memo talks about incentivizing rates to promote energy efficiency programs and demand-response programs. co-op has implemented such programs over 20 years ago. We continue to implement new programs. My co-op serves Washington and Yuma Counties. We are often called an irrigation co-op. Much of our load is from irrigating corn and other crops. Preference power is absolutely key to the prosperity of our co-op and communities. While WAPA continues to have -- WAPA customers have paid for the infrastructure through the rates or decades. do not want to see this lost as a result of actions resulting from Chu's memo. While preference power has historically and currently been the solution to a problem, which is the electricity of rural America, the DOE's initiative appears to be a solution looking for a problem. Thank you. MS. AZAR: Thank you. Rocky Ferran? MR. FERRAN: Hi. My name is Rocky Ferran; F-E-R-A-N. And I don't really have a prepared

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

speech. I just have a few notes. I am a staff engineer

at Gunnison County Electric Association in Gunnison,
Colorado. We are a rural electric cooperative. As I
look around here and as I attended some meetings today,
I see a lot of high-power entities, a lot of
high-powered people. And something I just want to
emphasize, let's not forget the end user who this is all
about. It's the people that we service electricity to,
the consumers of the commodity we provide. Again, I'd
like to thank you for this opportunity to be here and
comment on these things.

2.0

2.3

As a distribution engineer, I've been in the industry for 18 years, and I have had the opportunity to work with those individual that are paying these bills. And I have witnessed people come up to the front desk and lay down a \$20 bill just to keep their lights on for the next month. Our concern, my concern, as a company, but my concern as individual, too, is keeping these rates affordable. I do not understand all the acronyms and all the terms that were discussed today. I'm just a distribution engineer. A lot of transmission terms today that kind of went over my head, but, again, I just want to bring it down to the level of the basic fabric of America here.

The people that we serve as a co-op are the ones that own us, they are the ones that pay the

bills. That's why we are supplying the electricity. Let's keep it affordable for them. We serve about 10 consumers per mile in our service area, and we have about 10,000 members. It's kind of a small co-op -whatever -- that's even a higher percentage of people from Wyoming and a lot of others across Colorado. serve everybody from just your residential -- I don't intend to say "just" -- residential people made up 70, 80, 90 percent of our service territory. These people are the ranchers, they're the farmers, they're the people that go to work every day to make this country what it is. Not only that, but we do serve a higher more heard about area. We serve the western ski area; some second and third homeowners there, some of which could care less if the rates go up. But I've seen a number of houses go up for foreclosure in my neighborhood because they can't afford to live day to day. That's a shame.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

I don't understand -- I don't know how this is all going to affect everything, but my interpretation and what I hear -- things that are being proposed in Secretary Chu's memo -- incentivize rates for energy efficiency programs, demand-response programs, electric vehicles, and increase variable resources. It only looks like a way of increasing rates

for our consumers in the end. We've already implemented a lot of these programs as a co-op, and we were one of the first co-ops to do so. We installed a 2.4 small wind turbine in our service territory. We are investigating these things. I'm a technology nut. I grew up in Las Alamos, New Mexico; a world-class laboratory. I love technology, but technology is not going to solve everything.

2.0

2.3

2.4

Let's keep these rates affordable. Let's continue to look at these things in a smart way. And I wanted to mention that, this is not one size fits all. We have such a diverse group of customers that one thing that might help is going to kill somebody else. And I just want to close with don't try to -- please don't turn this electricity commodity into one that can only be afforded by the wealthy by unnecessarily rendering to customers costs and projects that only benefit a very few. Thank you very much.

MS. AZAR: Thank you.

Mina McCullom? Mina McCullom? Seeing no Mina. That's the end of the folks that I have on the registration list. Is there anybody else that would like to speak?

Yes, please. Come on up, sir.

MR. PRIOR: I am Merlin Prior;

M-E-R-L-I-N P-R-I-O-R. I'm a farmer rancher in rural Nebraska. I am here tonight to talk about some of the items laid out in Secretary Chu's March 16th memo. concerned that the proposal reformed in this memo will change WAPA's core mission of providing cost-based federal power to its preferred power customers. Existing customers should not be harmed by any initiative developed from this memo. I am an electrical customer since 1965, receiving my energy from the Colorado Rural Cooperative. It has done an excellent job of providing reliable, efficient electricity for our farmstead and numerous businesses. This is being done with economical rates we can afford with the tight financial boundaries that are already in place with high production costs and extreme drought conditions.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

The cooperative does provide energy efficiency programs and a low controlled system to reduce our costs during high-demand periods. And they have done this with the addition of renewal energy projects in the past five years without any substation to help to spread some of the load risk and keep our costs down.

My concern of the overall situation is that the proposed changes will force my supplier to raise electrical rates to such levels that we, and many

1 of my neighbors, will no longer be able to afford to use 2 the electricity and stay in the business of producing 3 food to help feed the nation. We have a saying and it's been repeated several times tonight; if it's not broke, 4 5 don't try to fix it. We are very satisfied with what we have and it's been very beneficial to all of us. 6 respect the efforts of the people who are working for 7 WAPA and Western and you people in Washington, DC, but 8 9 please, hear what we are saying and give us due consideration. I thank you for receiving this 10 11 testimony, and please give it serious consideration. 12 Thank you. 13 MS. AZAR: Thank you. Anyone else want 14 to speak? 15 Yes, sir. In the back first. 16 MR. MIDCAP: My name is Bill Midcap; 17 I'm also a member of Rural Agriculture M-I-D-C-A-P. 18 Co-op in Eastern Colorado, grew up on the farm and 19 ranch. I would like to elaborate a little bit about the 2.0 21st-century grid and the sections this morning we 21 talked about and 1222, in particular. 22 I quess, as I think about the TED program 2.3 and where it's headed, I'm a little worried about how 24 this program of having -- helping private partnerships

with an individual to form a distrubution lineup to get

25

his product to southern California is not quite fair for everybody. Because the DC line, there will be no -- no places to put on electricity, no off takers and how it goes through rural American and there's just not any incentive for anybody else to get on that line. I'm talking about basic transwestern express.

2.0

2.3

So you might have a really great wind resource 150 miles east of there without any ability for that -- those people to have that resource to connect and get their power -- their resources to work. I'm a little leery that this is not a 21st-century grid; that it actually leaves rural American behind. And I wish you would consider how you're going to build these lines up in the future. Everybody in the room that knows me knows I'm a pretty big wind promoter. We probably have -- I don't know the exact numbers, but I think 30 -- we're pushing 30 gigawatts of wind in the Western footprint today. How we get that energy to market is a problem, but we can't bypass the rural economic development that this resource provides. Thank you.

MS. AZAR: Thank you.

MR. HEIN: Hello. Jeff Hein, Xcel Energy; J-E-F-F H-E-I-N. I just have a quick comment. As was discussed today, the planning operations breakout session and, as we all basically know, Western's system

is highly connected across the Western interconnection. And so we feel, for this reason -- and I don't think we're alone in this -- it is important for Western to continue to coordinate planning and operation engagements and extend this engagement where it makes sense and have a large presence in the various regional and possibly state operations and planning forums that exist today. Thank you.

MS. AZAR: Thank you.

Anyone else?

2.0

2.3

Yes, please, sir.

MR. MCCORMICK: I guess I get to go last. Good evening. My name is Brian McCormick; B-R-I-A-N M-C-C-O-R-M-I-C-K. I serve as a director of the board at United Power. We're an electrical cooperative in Colorado -- one of the larger ones in Colorado.

And I guess I would like to start out by saying, if it's not broke, don't fix it. I'm a little bit concerned about the kind of sense of re-engineering the system. In my personal opinion, WAPA and the other PMAs have delivered tremendous value to the department and, really, to the nation at large. So it's been a fantastic resource, so let's not just redesign the system. But as we go forward, I am certain of their opportunity to become more efficient, to make strategic

investments, to do things in the partnership across the utilities that would be beneficial to all. And I'm certainly thinking that we should pursue that kind of thing.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

And I would say that my personal perspective, I pretty much enjoyed the entire day today. I have been here since eight o'clock and thought it was a great engagement from the staff at DEO and WAPA and as it was professionals from the utilities spectrum from IOU and cooperatives. I don't think it -- to echo with the idea don't fix what's not broken is, the beneficiaries should pay. So if we do decide to go ahead and WAPA decided to go ahead and institute new programs, to make sure the people that benefit are really paying for that. And I know it sounds somewhat simple, but from the cooperative perspective, we're all about ownership. Our members own the system. members are invested in the system. They put their equity and their money, really, into the system. And if they don't have the respect and relationship with the cooperatives that the preference customers have had with WAPA over decades and decades, we are pained to support the system.

And, I guess, kind of in a closing point that I would like to make, in this memo -- and I think

the secretary outlined some really great concepts. I think that if everybody can get on board of things we can do to benefit this nation, we should be all about it. As I look at the PMAs, I see that we haven't built new facilities in this country for many years. haven't built new hydro dams, we haven't built a lot of these facilities that don't rely on rates that develop a great deal of value. As we look forward, over time -and this has been addressed by some of you about the utilities -- the PMAs have less of a presence. Especially if we look at their lot of capacity up there at WAPA. But we look at the energy behind them, we look at the constraints imposed by regulations and all of a sudden, it starts getting extremely high. So I would encourage the team to look at ways that we can expand that.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

You know, there are ways to work with the other federal agencies, the EPA. There are other things that make it so hard to build infrastructures in this country. And I'm relatively new to the whole electric industry, if you will, but I'm really struck by how complex it is and just how hard it is to get anything built. And I think that's a lot of what's been driving our costs. Every time I turn around, it's like, Well, we can't build a transmission plant, we can't build a

power plant, we can't build this, we can't build that.

2.0

2.3

The last thing I would just like to say, from my perspective as a director, there are a lot of great people in this industry. There are a lot of hard-working folks that are just trying to deliver value and trying to do a great job. So I encourage you to work with them and work with the professionals out there. Thank you.

MS. AZAR: Thank you.

MR. MICHIE: Hi. My name is Phaine
Michie; P-H-A-I-N-E M-I-C-H-I-E. Being the oldest guy
in the room is kind of neat because you do have history.
And I can give you a whole bunch of trivia, which I
will, but it has a punch line. And that's that WAPA
really, as much as I love you, aren't the be all and end
all. The WAPA system works because all of the
infrastructure that's made by the customers and the
others.

Now my trivia. I was working for Southwestern Projects, Bureau of Reclamation, at the time this Colorado storage project came along, and somebody from the CRSP came over and said, We got to sell some power. So I got in the car with the guy and we drove around to all of our customers trying to sign them up with CRSP Power, which at that time was

considerably above the market rates. So we had a hard time, but we convinced a lot of people. You can shut down your generators from these small towns and buy the CRSP Power and you will have plenty of power. And we never shut these sectors down; they were diesels. One was quite a large coal fire plant that smoke went in the air right in the middle of town. So anyways, so these people did buy CRSP Power.

2.0

2.3

We worked really, really close with customers. So the next four or five years I spent a lot of time working with customers. I tested their relays, I tested their breakers. And then about the mid '60s, the government institution said, Phaine, go tell those people that we don't have any more power and they've got to go get their own suppler and they've got to do their own work; so I did.

Well, pretty soon the Department of Energy came along -- let me tell you a story. One day our superintendent called up -- and this is our supervisors in control -- and he says, It's 110 degrees out here. This ring of line we have is going to fall down. I said, Well, send a guy out and tell me what he says it is. Well, he came back and it was below what they should be. Well, this line served three little towns and a bunch of ranches and a whole bunch of oil

wells. So I told him, Reach that circuit breaker and shut if off, wait five seconds and turn it back on, because I knew all these oil wells it would take a couple hours for the guys to turn it back on.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

But the point of that is, that's how the Bureau of Reclamation built their system. Like every other system was built, it was built transmission from generation to load. WAPA came along, and I joined WAPA. I was the first guy on the ground in the office over here in Loveland. And with that idea -- that radio line out in Eastern Colorado drove me nuts. And I said, We've got to do something right away. Right away, we started setting planning meetings with all of our customers to see what we could do to solve this problem. So that plan has been going since before WAPA was even staffed, and I'm very, very proud of that. Because of that work, I became general manager of Platte River. And so you guys gave me a great career. But the thing to remember is the system works because of what everybody else has done.

MS. AZAR: Thank you.

MR. BLADOW: I guess I'm last. I bet it's a relief. Joel Bladow; B-L-A-D-O-W. And I'm also with Tri-State G&T. Just a couple of, I guess, closing comments from my perspective after being here all day.

I just hope DOE in this process actually listens to what's been said here and at the other There is a strong perception from all of us meetings. out here that this was launched with an end in sight. Without understanding, it becomes very obvious when you sit at these sessions and you listen to the questions and dialogue that there isn't much understanding by a lot of folks, say, from DOE, of the complexity and all the intricacies of how this system is put together -how it works. For example, the example that was given earlier in the poles -- in the aging poles, that number's usually delivered by a hundred miles of line that's 40 years old and the poles are 40 years old. Reality will tell you that probably 50 percent of those poles have been replaced and are new. You can maintain that line forever. That's really not the issue. issue is when is it more cost effective to tear it all out and replace it versus doing it pole by pole? And those are things that you don't know unless you come out and talk to folks.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

So I would really want to emphasize that a lot of folks have spent a lot of effort to give this feedback to the Department of Energy. And I say the Department of Energy in that sense because I know the people from WAPA know this. And I know there is an

effort to say it's a joint effort, and I believe there is a joint effort to put this on, but the direction didn't come, in my opinion, from WAPA to go out and learn what their customers need and the system. They know what it's about. I think this is about educating DEO, and I think it's really important that you listen.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

2.3

24

25

One of the things that was suggested today by a member of the group that I was involved with that I thought was really good was, this is a good start to a process. This is a 100-year-old program with all sorts of participants and all sorts of complexities. You are just starting to scratch the surface. And we are worried if things come out of this, it will be, Here are two or three things that we think we can get WAPA, the customers, others that are not -- I call it customer stakeholders involved in that can be successful. this group goes and says, These are the four things we are going to implement as opposed to, These are the four things we are going to explore further, I think it will go down as a failure and it will cost a lot of us money and effort in order to try to clean up the mess that's left behind, because at the end of the day, the preferred power customers get the bill. Thank you.

MS. AZAR: Thank you. Anyone else want the speak? If not, thank you everybody. And if you

```
want to submit written comments, don't forget it's at
1
       JOT@wapa.gov. Have a great evening.
2
 3
                      (The proceedings were concluded at
       7:42 p.m. on July 31, 2012.)
 4
 5
 6
 7
 8
 9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
```

1	CERTIFICATE
2	STATE OF COLORADO )
3	) ss.
4	CITY AND COUNTY OF DENVER )
5	
6	I, Brigitte Grinnan, shorthand reporter
7	and Notary Public in and for the State of Colorado, do hereby certify that said proceedings were
8	stenographically reported by me at the time and place heretofore set forth, and was reduced to typewritten
9	form under my supervision, as per the foregoing; That the foregoing is a true and correct
10	transcript of my shorthand notes then and there taken. That I am not of kin or in anywise
11	associated with any of the parties to said cause of action or their counsel, and that I am not interested in
12	the event thereof.  IN WITNESS WHEREOF, I have hereunto set
13	my hand and seal this 14th day of August, 2012. My Commission expires February 17, 2016.
14	
15	
16	
17	Brigitte Grinnan,
18	Notary Public 899 Logan Street, Suite 111
19	Denver, Colorado 80203 303.831.1667
	303.631.1667
20	
21	
22	
23	
24	
25	