

COMMISSION AUTHORIZED

1 JAMES M. SPEARS
General Counsel

2 JAY C. SHAFFER
3 Deputy General Counsel

4 ERNEST J. ISENSTADT
Assistant General Counsel

5 LAWRENCE DeMILLE-WAGMAN
6 Attorney, Federal Trade Commission
7 6th St. & Pennsylvania Ave., N.W.
8 Room 576
Washington, D.C. 20580
(202) 326-2448

9 THOMAS J. SYTA
10 Attorney, Federal Trade Commission
Los Angeles Regional Office
11 11000 Wilshire Boulevard
Los Angeles, California 90024
(310) 575-7879

12 Attorneys for Amicus Curiae

13
14 IN THE UNITED STATES DISTRICT COURT
FOR THE CENTRAL DISTRICT OF CALIFORNIA

15)
MERRICK S. RAYLE, as Receiver for HANNES)
16 TULVING RARE COIN INVESTMENTS, INC., ELLENE)
N. MAYER, on her own behalf and on behalf)
17 of all those similarly situated,)

18 Plaintiffs,)

19 v.)

20 FIRST NATIONAL BANK OF CUT BANK, INDUSTRY)
COUNCIL FOR TANGIBLE ASSETS, INC., GREGORY)
21 N. ROBERTS, LAURA D. GASPARELLI, STEVEN)
O'DAY, ALAN TULVING, DWIGHT N. MANLEY,)
22 ROBERT N. MANLEY, VALENCIA NATIONAL BANK,)
RESOLUTION TRUST CORPORATION, as Receiver)
for VALLEY FEDERAL BANK, DAVID INGALLS,)
23 CHRISTOPHER OWEN, HTRCI SPECULATIVE RARE)
COIN FUND I, DELOITTE & TOUCHE, CADWALADER)
24 WICKERSHAM & TAFT, and DOES 1-100,)

25 Defendants.)
26)
27)
28)

CASE NUMBER:
92 4925 KN (GHKx)

MEMORANDUM OF
POINTS AND
AUTHORITIES OF
AMICUS CURIAE
FEDERAL TRADE
COMMISSION

Date: Jan. 25, 1993
Time: 9:30 a.m.
Courtroom: "3" Before
the Honorable David V.
Kenyon

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

TABLE OF CONTENTS

	<u>PAGE</u>
TABLE OF AUTHORITIES	ii
ISSUE PRESENTED	1
INTEREST OF AMICUS FEDERAL TRADE COMMISSION	1
STATEMENT	2
ARGUMENT.	4
I. A COURT SITTING IN EQUITY MAY PROPERLY AUTHORIZE AN EQUITY RECEIVER TO BRING SUIT ON BEHALF OF DEFRAUDED VICTIMS OF THE RECEIVERSHIP ENTITY	5
II. CASES CONSTRUING THE STATUTORY AUTHORITY OF BANKRUPTCY TRUSTEES DO NOT CONSTRAIN THE AUTHORITY OF EQUITY COURTS TO EMPOWER EQUITY RECEIVERS.	11
CONCLUSION.	16
PROOF OF SERVICE.	17

TABLE OF AUTHORITIES

<u>CASES</u>	<u>PAGE</u>
<u>Baker v. Heller</u> , 571 F. Supp. 419 (S.D. Fla. 1983)	8
<u>Bonhiver v. Graff</u> , 311 Minn. 111, 248 N.W.2d 291 (1976)	10
<u>Boston Trading Group, Inc. v. Burnazos</u> , 835 F.2d 1504 (1st Cir. 1987)	8, 15
<u>Butcher v. Howard</u> , 715 S.W.2d 601 (Tenn. Ct. App. 1986)	9
<u>Camerer v. California Savings & Commercial Bank of San Diego</u> , 4 Cal.2d 159, 48 P.2d 39 (Cal. 1935)	10
<u>Canut v. Lyons</u> , 450 F. Supp. 26 (C.D. Cal. 1977)	7
<u>Caplin v. Marine Midland Grace Trust Company of New York</u> , 406 U.S. 416, 92 S.Ct. 1678, 32 L.Ed.2d 195 (1972)	11-14
<u>Dirks v. Clayton Brokerage Co. of St. Louis, Inc.</u> , 105 F.R.D. 125 (D. Minn. 1985)	8
<u>Fleming v. Bank of Boston Corp.</u> , 127 F.R.D. 30 (D. Mass. 1989), <u>aff'd</u> , 922 F.2d 20 (1st Cir. 1990)	5, 8
<u>FTC v. American National Cellular, Inc.</u> , 810 F.2d 1511 (9th Cir. 1987)	1
<u>FTC v. Hannes Tulving Rare Coins, Inc.</u> , No. 90-4387KN (GHKx) (C.D. Cal.) (complaint filed 8/16/90)	3, 5
<u>FTC v. H.N. Singer, Inc.</u> , 668 F.2d 1107 (9th Cir. 1982)	6
<u>FTC v. U.S. Oil & Gas Corp.</u> , No. 83-1702 (S.D. Fla.)	2
<u>FTC v. U.S. Oil & Gas Corp.</u> , 748 F.2d 1431 (11th Cir. 1984)	1, 6
<u>FTC v. World Wide Factors, Ltd.</u> , 882 F.2d 344 (9th Cir. 1989)	1
<u>In re Tenth Avenue Record Distributors, Inc.</u> , 97 B.R. 163 (S.D.N.Y. 1989)	13
<u>In re U.S. Oil and Gas Litigation</u> , No. 83-1702-A1 (S.D. Fla., slip op. 2/8/88)	2, 6
<u>In Re U.S. Oil & Gas Litigation</u> , 967 F.2d 489 (11th Cir. 1992)	2
<u>In re Weisbrod</u> , 138 B.R. 869 (Bankr. S.D. Ohio 1992)	13

	<u>PAGE</u>
1	
2	
3	
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	

<u>Lank v. New York Stock Exchange</u> , 548 F.2d 61 (2d Cir. 1977)	8
<u>Linda R.S. v. Richard D.</u> , 410 U.S. 614, 93 S.Ct. 1146, 35 L.Ed.2d 536 (1973).	15
<u>Lumbard v. Maglia</u> , 621 F.Supp. 1529 (S.D.N.Y. 1985)	13
<u>Magnuson v. American Allied Insurance Co.</u> , 290 Minn. 465, 189 N.W.2d 28 (1971)	11
<u>Porter v. Warner Holding Co.</u> , 328 U.S. 395, 66 S.Ct. 1086, 90 L.Ed. 1332 (1946)	6
<u>Rochelle v. Marine Midland Grace Trust Company of New York</u> , 535 F.2d 523 (9th Cir. 1976)	11-13
<u>Scholes v. Schroeder</u> , 744 F. Supp. 1419 (N.D. Ill. 1990).	11, 13-14
<u>Scholes v. Tomlinson</u> , No. 90 C 1350, <u>et al.</u> , 1991 U.S. Dist. Lexis 10486 (N.D. Ill. July 29, 1991).	13
<u>SEC v. Wencke</u> , 783 F.2d 829 (9th Cir.), <u>cert. denied</u> , 479 U.S. 818 (1986).	15
<u>Southmark Corp. v. Cagan</u> , No. 89 C 4647, 1992 U.S. Dist. LEXIS 2626 (N.D. Ill. March 6, 1992)	14
<u>Talbot v. Jensen</u> , 294 Ark. 537, 744 S.W.2d 723 (1988)	9
<u>United States v. Best</u> , 573 F.2d 1095 (9th Cir. 1978).	9
<u>United States v. View Crest Garden Apartments, Inc.</u> , 268 F.2d 380 (9th Cir.), <u>cert. denied</u> , 361 U.S. 884 (1959).	9
<u>Williams v. California 1st Bank</u> , 859 F.2d 664 (9th Cir. 1988).	11-13

STATUTES

Federal Trade Commission Act:

Section 5, 15 U.S.C. § 45.	1
Section 13(b), 15 U.S.C. § 53(b)	1, 6

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

PAGE

Bankruptcy Act of 1898

11 U.S.C. § 567(3) 14

11 U.S.C. § 587. 14

Bankruptcy Code of 1978

11 U.S.C. § 544. 13

MISCELLANEOUS

Federal Rules of Civil Procedure

Rule 14. 11

Rules of the United States District Court for the
Central District of California

Rule 25.8. 13

75 C.J.S. Receivers § 143 9

1 **MEMORANDUM OF POINTS AND AUTHORITIES OF**
2 **AMICUS CURIAE FEDERAL TRADE COMMISSION**

3 The Federal Trade Commission ("FTC" or "Commission") files
4 this Memorandum as amicus curiae for plaintiff Merrick S. Rayle,
5 receiver for Hannes Tulving Rare Coin Investments, Inc.
6 ("HTRCI"). The Commission supports the Receiver's standing to
7 bring the captioned lawsuit on behalf of defrauded customers of
8 HTRCI. This standing has been challenged by defendant Deloitte &
9 Touche in Part I.A. of the Argument in its Memorandum of Points
10 and Authorities in Support of its Motion to Dismiss ("Mem.").

11 **ISSUE PRESENTED**

12 Whether a district court sitting in equity may empower an
13 equity receiver to bring suit on behalf of defrauded customers of
14 the receivership entity.

15 **INTEREST OF AMICUS FEDERAL TRADE COMMISSION**

16 The Federal Trade Commission often seeks the appointment of
17 equity receivers in suits brought under Section 13(b) of the FTC
18 Act, 15 U.S.C. § 53(b). These suits are brought to prevent and
19 redress "unfair or deceptive acts or practices" prohibited by
20 Section 5 of the FTC Act, 15 U.S.C. § 45, or violations of other
21 laws enforced by the Commission. See, e.g., FTC v. World Wide
22 Factors, Ltd., 882 F.2d 344 (9th Cir. 1989); FTC v. American
23 National Cellular, Inc., 810 F.2d 1511 (9th Cir. 1987); FTC v.
24 U.S. Oil & Gas Corp., 748 F.2d 1431 (11th Cir. 1984).

25 An equity receivership sometimes presents the only practical
26 means of recovering funds to redress victims of fraud. Where, as
27 in this case, the primary perpetrator of a fraudulent scheme is

1 undercapitalized or insolvent, a suit of the sort involved here
2 may be essential to provide significant redress to consumers.¹
3 Also, in many instances, it is practically impossible for
4 defrauded investors to pursue recovery on their own, or for the
5 Commission to pursue the farflung web of conspirators who may
6 have assisted the primary perpetrator of the deceptive practices.

7 Adoption of the position taken in Part I.A. of the Deloitte-
8 Touche Memorandum, that the Receiver lacks standing to bring this
9 suit, would deprive the Commission of an essential tool in its
10 efforts to redress victims of fraud. For that reason, and
11 because it believes defendant's position is incorrect, the
12 Commission appears here. The Commission takes no position in
13 this Memorandum as to any other issue raised in defendant's
14 Motion to Dismiss.

15 **STATEMENT**

16 The captioned case is a suit brought by Merrick Rayle, in
17 his capacity as the permanent equity receiver for HTRCI. On
18 August 22, 1990, Mr. Rayle was appointed permanent receiver by
19 the district court at the request of the Commission, as part of
20 its suit for injunctive and monetary equitable relief against
21

22 ¹ The receiver's action in this case is patterned after In
23 re U.S. Oil & Gas Litigation, No. 83-1702-A1 (S.D. Fla.), a suit
24 brought by the equity receiver appointed in FTC v. U.S. Oil & Gas
25 Corp., No. 83-1702 (S.D. Fla.), against various professional
26 firms that had allegedly aided and abetted the defendants in the
27 FTC case to perpetrate their fraud. The receiver's suit
ultimately resulted in a settlement that, when combined with
money recovered by the Commission from defendants, realized
nearly \$47 million in restitution for victims of the U.S. Oil &
Gas scheme. See generally In Re U.S. Oil & Gas Litigation, 967
F.2d 489 (11th Cir. 1992).

1 HTRCI, FTC v. Hannes Tulving Rare Coins, Inc., No. 90-4387KN
2 (GHKx) (C.D. Cal.) (complaint filed 8/16/90). In its complaint,
3 the Commission alleged that HTRCI and its owner Hannes Tulving,
4 Jr., had operated a rare coin investment Ponzi scheme that had
5 bilked investors of millions of dollars. The Commission's case
6 was resolved with a settlement, filed on June 17, 1992, that
7 provided for conduct relief and redress of \$10 million. Owing to
8 defendant HTRCI's weak financial condition, however, the
9 settlement defers payment of all but \$260,000 of this amount to a
10 later date, and it is uncertain whether any or all of the balance
11 will be collected.

12 The August 22, 1990, order appointing the receiver invested
13 him with the "full power of an equity receiver." In August,
14 1992, the receiver filed an application seeking appointment of a
15 Special Counsel to assist the receiver to:

16 (1) investigat[e] any and all potential claims
17 arising from defendants' operations; (2) advis[e]
18 the Permanent Receiver with respect to the
19 institution of litigation or the negotiation of
20 settlements with any potential claim defendants;
21 and (3) institut[e], prosecut[e], defend[] and/or
22 compromis[e] such actions or proceedings in state
23 or federal courts as the Permanent Receiver may
24 deem necessary to carry out the terms of this
25 Court's order appointing him, including but not
26 limited to actions on behalf of injured investors.

27 (Emphasis added.)

1 This Court granted the receiver's motion, without
2 limitation, on August 6, 1992, in its Order for Appointment of
3 Special Counsel. Pursuant to this grant of authority, on August
4 12, 1992, the Special Counsel filed the present case against
5 third parties that allegedly acted with HTRCI in various ways to
6 defraud consumers.²

7 On October 16, 1992, defendant Deloitte & Touche, an
8 accounting firm, filed a motion to dismiss the complaint as to
9 itself. Defendant argues, in Part I.A. of its Memorandum, that
10 the receiver lacks standing to pursue claims on behalf of
11 defrauded investors of HTRCI.

12 ARGUMENT

13 The question presented by defendant's "standing" argument is
14 whether a district court, sitting in equity, may empower an
15 equity receiver to bring suit against third parties on behalf of
16 defrauded customers of the receivership entity. The answer to
17 that question is "yes." Although courts have differed on the
18 scope of an equity receiver's powers absent specific
19 authorization, they have repeatedly stated that an equity court
20 may authorize a receiver to sue on behalf of victims of the
21 receivership entity's misconduct. Indeed, many state courts,
22 have held that authority to bring such suits is part of an equity
23 receiver's ordinary power, even absent express authorization by
24 the appointing court. (Part I, infra.)

25
26 ² This lawsuit was filed on behalf of both the Receiver and
27 Ellene Mayer, class representative of certain Hannes Tulving
28 customers.

1 Cases cited by defendant that interpret the power of
2 bankruptcy trustees under provisions of the Bankruptcy Act are
3 not apposite. Those cases turn on judicial construction of the
4 Bankruptcy Act, which does not apply here. Further, those cases
5 recognize no constitutional limitation on the power of Congress,
6 by statute, to authorize trustee suits, nor on the power of a
7 court, exercising the broad, traditional powers of equity, to
8 vest an equity receiver with authority to pursue claims on behalf
9 of victims of the receivership entity. (Part II, infra.)

10 I. A COURT SITTING IN EQUITY MAY PROPERLY AUTHORIZE AN
11 EQUITY RECEIVER TO BRING SUIT ON BEHALF OF DEFRAUDED
12 VICTIMS OF THE RECEIVERSHIP ENTITY

13 This Court's Order for Appointment of Special Counsel of
14 August 6, 1992, specifically authorizes the receiver to bring
15 "actions on behalf of injured investors." Order at 2.³ The
16 August 17, 1992, complaint initiates exactly the sort of action
17 contemplated by the August 6 order -- it seeks relief from those
18 who allegedly participated in, or benefited from, the fraudulent
19 scheme perpetrated by HTRCI. Also consistent with the August 6

20
21 ³ Defendant offers no support for its argument (Mem. at 13)
22 that this Court's grant of authority to the receiver was limited
23 to its August 22, 1990, order appointing the receiver, and could
24 not be subsequently modified. This Court's August 22, 1990,
25 order specifically retains jurisdiction over the receiver, and
26 this retention is reaffirmed in the June 1992 settlement in FTC
27 v. HTRCI. It necessarily follows that to the extent the August
28 22, 1990, order did not provide authority for the commencement of
this action, the Court, in the exercise of its continuing
jurisdiction, remained free to enlarge the receiver's
responsibilities in the August 6, 1992, order. See Fleming v.
Bank of Boston Corp., 127 F.R.D. 30, 31 (D. Mass. 1989), aff'd,
922 F.2d 20 (1st Cir. 1990) (receiver permitted to seek
enlargement of authority from appointing court).

1 order, any relief obtained by the receiver would inure to the
2 benefit of investors injured by HTRCI's fraudulent scheme. The
3 only question presented by defendant's challenge to the
4 receiver's standing, therefore, is whether this Court acted
5 within its authority in empowering the receiver to bring the
6 present case. We believe that it did.

7 In a suit for permanent injunction under Section 13(b) of
8 the FTC Act, 15 U.S.C. § 53(b), the district court enjoys the
9 broad, traditional, inherent powers of a court of equity to
10 "accomplish complete justice." FTC v. H.N. Singer, Inc., 668
11 F.2d 1107, 1113 (9th Cir. 1982); see Porter v. Warner Holding
12 Co., 328 U.S. 395, 397-98, 66 S.Ct. 1086, 1089, 90 L.Ed. 1332,
13 1336-37 (1946). These powers include the authority to appoint an
14 equity receiver. FTC v. U.S. Oil & Gas Corp., 748 F.2d at 1434.

15 This Court's specific grant of authority to the receiver to
16 liquidate claims of customers of the receivership entity by suing
17 jointly liable third parties is consistent with numerous
18 decisions of this and other courts addressing the power of equity
19 receivers. In the decision most directly on point, the district
20 court in In re U.S. Oil and Gas Litigation, No. 83-1702-A1 (S.D.
21 Fla., slip op. 2/8/88) (Hoeveler, J.), held that a receiver
22 appointed in an FTC suit for permanent injunction under Section
23 13(b) of the FTC Act "has standing to pursue claims on behalf of
24 the allegedly defrauded investors in the defunct companies,"
25 based upon the court's order authorizing the receiver to

1 "'determine, adjust and protect the interest of the clients of
2 these companies'" (id. at 1).⁴

3 Federal courts that have denied receivers authority to sue
4 on behalf of investors have made clear that their decisions
5 turned on the limited scope of authority granted by the
6 appointing court, not on any limit on the court's equitable
7 powers to grant broader authority. For example, in a decision
8 from this district, Canut v. Lyons, 450 F. Supp. 26 (C.D. Cal.
9 1977), a corporate conservator seeking to sue third parties on
10 behalf of investors defrauded by the conservatorship entities
11 lacked specific authorization to do so. In granting a motion to
12 dismiss the conservator's actions, the court stated that:

13 It is axiomatic that the conservator's power is derived
14 from and limited by the order of the court appointing
15 him; he may assert only claims which arise in favor of
16 his estate. The order of appointment in this case
17 empowered the conservator to take control of and manage
18 the assets under the control of [the corporate
19 defendants]. * * * The order does not grant the
20 conservator power with respect to the individual
21 investors * * *.

22 450 F. Supp. at 28-29. Only because of this limitation on the
23 conservator's authority did the court hold that the conservator
24 lacked standing to sue on behalf of injured investors. 450 F.
25 Supp. at 30. Defendant's apparent effort to read Canut to hold

26 ⁴ The relevant pages of the court's opinion, pages 1-2, and
27 the signature page (page 68) are attached hereto as Attachment 1.

1 that a court could not authorize such a suit (Mem. at 12) is
2 misplaced.

3 The First Circuit applied a similar rationale in Boston
4 Trading Group, Inc. v. Burnazos, 835 F.2d 1504 (1st Cir. 1987),
5 in which a receiver for several commodity investment firms
6 attempted to sue the transferee of money taken from investors by
7 the firms. After concluding that the suit was brought on behalf
8 of the defrauded investors, the court held that the receiver
9 lacked the authority to bring such a suit only because

10 [t]he Receiver draws his authority to sue from a court
11 order that gives him 'full power to prosecute all
12 claims . . . on behalf of [the commodity investment
13 corporations]. It does not give him authority to
14 prosecute claims on behalf of [the commodity investment
15 corporations'] creditors."

16 835 F.2d at 1514 (emphasis in original). See also Fleming v.
17 Bank of Boston Corp., 127 F.R.D. at 31 (action on motion to
18 dismiss stayed to permit receiver to seek expansion of its
19 authority to act on behalf of defrauded investors); Lank v. New
20 York Stock Exchange, 548 F.2d 61, 67 (2d Cir. 1977) ("where [the
21 receiver] represents the creditors as well as the estate, he may
22 sometimes sue in that right where the estate could not * * *");
23 Dirks v. Clayton Brokerage Co. of St. Louis, Inc., 105 F.R.D.
24 125, 135 (D. Minn. 1985) ("[w]here a receiver represents
25 creditors as well as the corporation, though, the receiver can
26 sue on behalf of the former as well" (citing Lank)); Baker v.
27 Heller, 571 F. Supp. 419 (S.D. Fla. 1983). In none of the above

1 cases did the receiver's grant of authority include the power to
2 bring suit on behalf of injured investors of the corporation in
3 receivership. However, the clear implication in each case is
4 that had the receiver been granted such authority (as he was
5 here), the court would not have dismissed the receiver's suit for
6 lack of standing.

7 Even where express authorization has not been provided,
8 numerous state courts have held that an equity receiver has
9 standing to sue on behalf of injured investors.⁵ For example, in
10 Talbot v. Jensen, 294 Ark. 537, 744 S.W.2d 723, 725 (1988), the
11 court described the receiver as "a fiduciary representing the
12 court and all parties in interest" with "power to do acts that a
13 mere agent of the defunct company could not do," including
14 "bringing suit on behalf of creditors."

15 In Butcher v. Howard, 715 S.W.2d 601, 603 (Tenn. Ct. App.
16 1986), the court stated that:

17 [w]hile a receiver stands in the shoes of the
18 debtor, and may not himself enjoy the status of a
19 creditor, the representation of all creditors is
20 among his functions. As noted in 75 C.J.S.,
21 Receivers, § 143, 'in asserting his right to
22 collect or hold assets as those of the insolvent,
23 [the receiver] may be said to claim under the

24 ⁵ Although the authority of a federal court exercising
25 federal question jurisdiction to appoint a receiver is a question
26 of federal law, United States v. View Crest Garden Apartments,
27 Inc., 268 F.2d 380 (9th Cir.), cert. denied, 361 U.S. 884 (1959),
federal courts may look to state law in fashioning federal common
law, United States v. Best, 573 F.2d 1095 (9th Cir. 1978).

1 latter's right and so to represent his interest;
2 but, in a sense, or for some purposes, he
3 represents the creditors as well'"

4 (Citations omitted.)

5 Similarly, in Camerer v. California Savings & Commercial
6 Bank of San Diego, 4 Cal.2d 159, 48 P.2d 39 (Cal. 1935), the
7 court noted that while, as a general rule, the receiver has no
8 greater rights than those of the debtor, nevertheless

9 there are certain situations where the receiver is
10 permitted to assert rights and defenses not
11 available to the insolvent. Thus, it is held that
12 although the insolvent debtor cannot set aside a
13 transfer in fraud of his creditors, as he is in
14 pari delicto, the receiver acting for the
15 creditors may attack it. * * * It is also held
16 that although an unrecorded conveyance or mortgage
17 is valid as against the grantor or mortgagor, his
18 receiver prevails over the holder under the
19 unrecorded instrument under statutes which provide
20 that unrecorded transfers are void as to
21 creditors. * * * The justice and equity of such
22 exceptions to the general rule that the receiver
23 has only the rights of the insolvent debtor are
24 apparent.

25 48 P.2d at 44-45. See also Bonhiver v. Graff, 311 Minn. 111, 248
26 N.W.2d 291, 296 (1976) (corporate receiver seeking to sue
27 accountant for failing to discover fraud "represents the rights
28

1 of creditors and is not bound by the fraudulent acts of a former
2 officer of the corporation"); Magnuson v. American Allied
3 Insurance Co., 290 Minn. 465, 189 N.W.2d 28, 33 (1971)).

4 Clearly, then, a long and continuing case law tradition
5 supports the power of an equity court to appoint a receiver with
6 authority to sue on behalf of injured investors.⁶

7 II. CASES CONSTRUING THE STATUTORY AUTHORITY OF BANKRUPTCY
8 TRUSTEES DO NOT CONSTRAIN THE AUTHORITY OF EQUITY
9 COURTS TO EMPOWER EQUITY RECEIVERS

10 With one exception,⁷ the cases cited by defendant to argue
11 against the receiver's standing here fall into two categories.
12 The first are cases in which the court rejected a receiver's
13 authority to represent defrauded customers because such
14 representation was not authorized by the appointing court. As
15 discussed above, these cases affirmatively support the receiver's
16 position, not defendant's.

17 The second category of cases involves statutory trustees
18 appointed pursuant to specific provisions of the Bankruptcy Act,
19 not pursuant to a court's equitable authority. See Caplin v.
20 Marine Midland Grace Trust Company of New York, 406 U.S. 416, 92
21 S.Ct. 1678, 32 L.Ed.2d 195 (1972); Williams v. California 1st
22 Bank, 859 F.2d 664 (9th Cir. 1988); Rochelle v. Marine Midland

24 ⁶ In any event, even lacking the express authority he was
25 granted, the receiver, if sued by injured investors, could assert
26 many of the claims he raised here as third party claims, pursuant
27 to Fed. R. Civ. P. 14.

28 ⁷ Scholes v. Schroeder, 744 F. Supp. 1419 (N.D. Ill. 1990),
discussed at pp. 13 - 15, infra.

1 Grace Trust Company of New York, 535 F.2d 523 (9th Cir. 1976).

2 Nothing in these decisions is inconsistent with this Court's
3 grant of authority to the receiver here.

4 The sole issue in Caplin (and in Williams and Rochelle) was
5 whether a bankruptcy trustee, acting pursuant to authority of the
6 Bankruptcy Act, had standing to sue third parties on behalf of
7 the bankrupt's bondholders. The Supreme Court held that the
8 trustee lacked standing, based solely on its construction of the
9 bankruptcy code (406 U.S. at 428):

10 Congress has established an elaborate system of
11 controls with respect to * * * reorganization
12 proceedings, and nowhere in the statutory scheme is
13 there any suggestion that the trustee in reorganization
14 is to assume the responsibility of suing third parties
15 on behalf of [bond] holders.

16 The Court recognized that Congress could amend the
17 bankruptcy code, if it wished, to broaden the trustee's
18 authority. Indeed, in Williams, 859 F.2d at 666, the court noted
19 that "[w]hen Congress rewrote the bankruptcy laws in 1978, it
20 considered and rejected a provision which would have expressly
21 overruled Caplin." As a result of this congressional rejection,
22 the Williams court reaffirmed the statutory interpretation
23 reached in Caplin. Although a statutory trustee under the
24 Bankruptcy Act is thus plainly not authorized to commence action

25

26

27

28

1 on behalf of third parties,⁸ nothing in any of the bankruptcy
2 cases suggests that any constitutional barrier precludes a court
3 in equity from authorizing a receiver to sue on behalf of injured
4 investors.⁹ Because the action here was brought by an equity
5 receiver, not a bankruptcy trustee, cases such as Caplin,
6 Williams, and Rochelle are not relevant.

7 The same overreading of Caplin v. Marine Midland that
8 underlies defendant's position also underlies Scholes v.
9 Schroeder, 744 F. Supp. 1419 (N.D. Ill. 1990) ("Scholes"), the
10 sole decision involving an equity receiver that actually holds
11 that a court may not authorize the receiver to sue on behalf of
12 defrauded investors.¹⁰ The court in Scholes read Caplin v.
13 Marine Midland to announce a categorical restriction on the
14 standing of any "receiver or like surrogate" to pursue claims of
15 those "who may have an ultimate derivative interest in the

16
17 ⁸ But see In re Weisbrod, 138 B.R. 869 (Bankr. S.D. Ohio
18 1992); In re Tenth Avenue Record Distributors, Inc., 97 B.R. 163
19 (S.D.N.Y. 1989); Lumbard v. Maglia, 621 F.Supp. 1529 (S.D.N.Y.
20 1985), all of which hold that the 1978 enactment of Section 544
of the Bankruptcy Code, 11 U.S.C. § 544, authorizes Chapter 7
trustees to sue on behalf of creditors. These decisions, thus,
limit the holding of Caplin to Chapter 10 trustees.

21 ⁹ Indeed, the rules of this Court contemplate that an
22 equity receiver may receive authority in excess of that provided
23 by statute to bankruptcy trustees. See Central District Rule
24 25.8 ("Except as otherwise ordered by the Court, a receiver shall
administer the estate as nearly as possible in accordance with
the practice in the administration of estates in bankruptcy."
Emphasis added.)

25 ¹⁰ Scholes v. Tomlinson, No. 90 C 1350, et al., 1991 U.S.
26 Dist. Lexis 10486 (N.D. Ill. July 29, 1991), cited by defendant
27 as a separate authority (Mem. at 11, 12), is part of the same
case as Scholes v. Schroeder, and merely restates and implements
the earlier decision.

1 estate," and concluded that it would be unconstitutional for a
2 court to vest the receiver with such authority, although Congress
3 could do so by statute. 744 F. Supp. at 1421-22.¹¹

4 The logic of Scholes is dubious and, to our knowledge, no
5 cases follow it.¹² If it were true that only an express act of
6 Congress could constitutionally vest an equity receiver with
7 standing to sue, then such receivers would lack even authority to

8
9 ¹¹ The Scholes court may have based its conclusion on the
10 Supreme Court's observation in Caplin that the bankruptcy
11 trustee's authority under 11 U.S.C. § 567(3) is supplemented by
12 11 U.S.C. § 587. As the Court noted, § 587 gives the trustee the
13 rights that a "receiver in equity would have if appointed by a
14 court of the United States for the property of the debtor." 406
15 U.S. at 429. Although the Court held that even this additional
16 authority would not suffice to empower a trustee to sue on behalf
17 of a third party, the Court nowhere suggested that an equity
18 court could not expressly empower such a receiver to sue on
19 behalf of injured investors. Indeed, the Court's analysis of the
20 powers of an equity receiver appears consistent with the federal
21 cases discussed in Part I, supra, that hold generally that an
22 equity receiver may not sue on behalf of injured customers of the
23 receivership estate unless expressly authorized by the appointing
24 court.

25 ¹² Defendant mistakenly implies that Southmark Corp. v.
26 Cagan, No. 89 C 4647, 1992 U.S. Dist. LEXIS 2626 (N.D. Ill.
27 March 6, 1992), follows Scholes. Mem. at 11. It does not.
28 Although Southmark was decided in the same district as Scholes
and, like Scholes, addressed the standing of a corporate receiver
to sue on behalf of investors, the court in Southmark avoided
adopting the Scholes rationale. Unlike the situation in Scholes
(and here), the injured investors in Southmark had dealt with an
intermediary, not directly with the corporate defendant. Thus,
the logic of Scholes should have applied even more strongly.
However, the court merely quoted, but did not adopt, that portion
of Scholes concerning the constitutional limitations on the
receiver's standing. Instead, the court held that the receiver
lacked standing solely because of the remote relationship between
the receivership corporation and the investors on whose behalf he
sought to sue. The clear implication of the decision is not, as
defendant suggests, that the court's authority to create equity
receiverships is constitutionally limited, but rather that the
receiver may well have had standing to sue on behalf of the
investors had they dealt directly with the corporate defendant.
This result, of course, would directly contradict Scholes.

1 sue on behalf of the corporations they represent. Receiverships
2 in FTC cases (as in SEC cases) are created, not pursuant to
3 statute, but pursuant to the court's inherent equitable
4 authority, and the court defines the scope of the receiver's
5 powers. SEC v. Wencke, 783 F.2d 829, 837 n.9 (9th Cir.), cert.
6 denied, 479 U.S. 818 (1986). Yet no court, including the Scholes
7 court, has ever questioned the standing of the receiver to sue on
8 behalf of the corporations it controls, although such standing
9 flows solely from an order of the court.

10 A court order that also gives a receiver authority to
11 represent injured investors, for the limited purpose of bringing
12 suit on their behalf against those who have joined with the
13 receivership entity in the fraudulent scheme, is constitutionally
14 indistinguishable from an order authorizing the receiver to sue
15 on behalf of the corporation itself. See Boston Trading Group,
16 Inc. v. Burnazos, 835 F.2d at 1515 (holding that there is no
17 distinction between a receiver's authority derived from a statute
18 and authority derived from a court order). Once granted this
19 authority, there is little doubt that the receiver enjoys a
20 sufficient stake in the outcome to assure an adequate
21 presentation of issues before the court, thus fulfilling the
22 requirements for constitutional standing. Linda R.S. v.
23 Richard D., 410 U.S. 614, 616, 93 S.Ct. 1146, 1148, 35 L.Ed.2d
24 536, 540 (1973). Accordingly, there is no constitutional barrier
25 to this Court's Order for Appointment of Special Counsel.

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

CONCLUSION

For the reasons set forth above, this Court should deny defendant Deloitte & Touche's challenge to the receiver's standing to bring the present case on behalf of defrauded customers of Hannes Tulving Rare Coins, Inc.

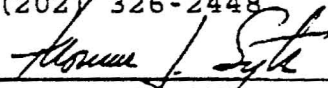
Respectfully submitted,

JAMES M. SPEARS
General Counsel

JAY C. SHAFFER
Deputy General Counsel

ERNEST J. ISENSTADT
Assistant General Counsel

LAWRENCE DeMILLE-WAGMAN
Attorney, Federal Trade Commission
6th St. & Penn. Ave., N.W.
Washington, D.C. 20580
(202) 326-2448



THOMAS J. SYTA
Attorney, Federal Trade Commission
Los Angeles Regional Office
11000 Wilshire Boulevard
Los Angeles, California 90024
(310) 575-7879

OF COUNSEL:
RA'OUF M. ABDULLAH
Bureau of Consumer
Protection
Federal Trade Commission
Washington, D.C.

United States District Court

SOUTHERN DISTRICT OF FLORIDA

NO: 83-1702-A1-CIV-HOEVELER

ALL CASES

IN RE:
U. S. OIL AND GAS LITIGATION

THIS CAUSE having come before the Court upon Defendants' Motions to Dismiss the Amended Complaints, and the Court having twice heard argument on the motions and being otherwise advised in the premises, it is

ORDERED AND ADJUDGED as follows:

I. STANDING

The Court finds that Receiver Wald has standing to pursue claims on behalf of the allegedly defrauded investors in the defunct companies. The Receiver's standing, as a federal equity receiver, to pursue such claims derives from this Court's Order of Appointment of January 7, 1984, in which the Court appointed Wald with directions to "determine, adjust and protect the interest of the clients of these companies." The Receiver's Ancillary Complaint, on behalf of the Companies, investors and creditors is a proper exercise of the powers granted him by this Court's appointment. See Schacht v. Brown, 711 F.2d 1343, 1348 (7th Cir. 1983), cert. denied, 464 U.S. 1002 (1983); Meyers v. Moody, 693 F.2d 1196, 1206 (5th Cir. 1982), cert. denied, 464 U.S. 920 (1983); Lank v. New York Stock Exchange, 548 F.2d 61, 67 (2d Cir. 1977); Hooper v. Mountain State Sec. Corp., 282 F.2d 195 206-07 (5th Cir. 1960); Dirks v. Clayton Brokerage Co. of St. Louis, Inc., 105 F.R.D. 125, 135 (S. Minn. 1985); Glusband v. Fittin Cunningham Lanzer, Inc., 582 F.Supp. 145, 148 (S.D.N.Y.

1984); McDermott v. Russell, 523 F.Supp. 347, 352 (E.D. Pa. 1981); Fletcher Cyc. Corp. (Perm. Ed.) §7847 at 458-64.

The Dirks, Schacht, and Lank cases are useful law for the proposition that the Receiver is not bound by the former officers' frauds because he represents creditors who were injured, rather than benefited, as a result of the fraud. 711 F.2d at 1348; 548 F.2d at 67; 105 F.R.D. at 135.

Further, the Receiver here has standing to represent the Companies because the Companies were injured and ultimately wasted through the fraudulent schemes of the officers. See Schacht, 711 F.2d at 1348-49; Hooper, 282 F.2d at 206-07.

II. RULE 9(b) DEFENSES AS TO ALL COUNTS INVOLVING FRAUD

Certain Defendants have moved to dismiss those counts of the Plaintiffs' and the Receiver's Amended Complaints involving fraud for failure to plead such fraud with particularity as required by Fed.R.Civ.P. 9(b). Plaintiffs' Omnibus Memorandum of Law in Opposition to Defendants' Motions to Dismiss at 15-46 effectively counters Defendants' rule 9(b) assertions.

". . . [A] Complaint should not be dismissed for failure to state a claim unless it appears beyond doubt that the plaintiff can prove no set of facts in support of his claim which would entitle them to relief." Conley v. Gibson, 355 U.S. 41, 45-46, 2 L.Ed. 2d 80, 84 (1957). A motion to dismiss on the basis of the pleadings alone should rarely be granted; the practice of dismissing claims on the basis of the barebone pleadings is a precarious one with a high mortality rate. See

Wolfson, Diamond and defendant, Morgenstern, these will be heard at 4:30 p.m., on Monday, February 29, 1988 at 301 North Miami Avenue, 9th Floor, Miami, Florida.

JW DONE AND ORDERED in Chambers at Miami, Florida, this ___
8 day of February, 1988.

W. W. M. Henderson

U. S. DISTRICT JUDGE

Copies furnished to
all counsel of record
and defendants pro se