

II. Preliminary Damage Assessment Report

Wisconsin – Severe Storms and Flooding FEMA-1944-DR

Declared October 21, 2010

On October 14, 2010, Governor Jim Doyle requested a major disaster declaration due to severe storms and flooding during the period of September 22 to October 9, 2010. The Governor requested a declaration for Public Assistance for multiple counties and Hazard Mitigation statewide. During the period of October 5-7, 2010, joint federal, state, and local Preliminary Damage Assessments (PDAs) were conducted in the requested counties and are summarized in this report. PDAs estimate damages immediately after an event and are considered, along with several other factors, in determining whether a disaster is of such severity and magnitude that effective response is beyond the capabilities of the state and the affected local governments and that federal assistance is necessary.¹

On October 21, 2010, President Obama declared that a major disaster exists in the State of Wisconsin. This declaration made Public Assistance requested by the Governor available to state and eligible local governments and certain private nonprofit organizations on a cost-sharing basis for emergency work and the repair or replacement of facilities damaged by the severe storms and flooding in Buffalo, Clark, Jackson, Juneau, Marathon, Portage, Taylor, Trempealeau, and Wood Counties. Finally, this declaration made Hazard Mitigation Grant Program assistance requested by the Governor available for hazard mitigation measures statewide.²

Summary of Damage Assessment Information Used in Determining Whether to Declare a Major Disaster

Individual Assistance (*Not requested*)

- Total Number of Residences Impacted:³ -
 - Destroyed -
 - Major Damage -
 - Minor Damage -
 - Affected -

- Percentage of insured residences:⁴ -
- Percentage of low-income households:⁵ -
- Percentage of elderly households:⁶ -
- Total Individual Assistance cost estimate: -

Public Assistance

- Primary Impact: Damage to roads and bridges
- Total Public Assistance cost estimate: \$7,428,647
- Statewide per capita impact:⁷ \$1.39
- Statewide per capita impact indicator:⁸ \$1.30
- Countywide per capita impact: Buffalo County (\$46.23), Clark County (\$21.74), Jackson County (\$93.43), Juneau County (\$3.75), LaCrosse County (\$1.18), Marathon County (\$3.32), Portage County (\$9.44), Taylor County (\$6.07), Trempealeau County (\$73.59), and Wood County (\$10.94)
- Countywide per capita impact indicator:⁹ \$3.27

¹ The PDA process is a mechanism used to determine the impact and magnitude of damage and resulting needs of individuals, businesses, the public sector, and the community as a whole. Information collected is used by the state as a basis for the Governor's request for a major disaster or emergency declaration and by the President in determining a response to the Governor's request (44 CFR § 206.33).

² When a Governor's request for major disaster assistance under the Robert T. Stafford Disaster Relief and Emergency Assistance Act (Stafford Act), as amended, is under review, a number of primary factors are considered to determine whether assistance is warranted. These factors are outlined in the Federal Emergency Management Agency's regulations (44 CFR § 206.48). The President has ultimate discretion and decision-making authority to declare major disasters and emergencies under the Stafford Act (42 U.S.C. § 5170 and § 5191).

³ Degree of damage to impacted residences:

- Destroyed – total loss of structure, structure is not economically feasible to repair, or complete failure to major structural components (for example, collapse of basement walls/foundation, walls, or roof)
- Major Damage – substantial failure to structural elements of residence (for example, walls, floors, foundation) or damage that will take more than 30 days to repair
- Minor Damage – home is damaged and uninhabitable but may be made habitable in a short period of time with repairs
- Affected – some damage to the structure and contents but still habitable

⁴ By law, federal disaster assistance cannot duplicate insurance coverage (44 CFR § 206.48(b)(5)).

⁵ Special populations, such as low income, the elderly, or the unemployed, may indicate a greater need for assistance (44 CFR § 206.48(b)(3)).

⁶ Ibid (44 CFR § 206.48(b)(3)).

⁷ Based on state population in the 2000 Census.

⁸ Statewide Per Capita Impact Indicator for FY 2011, *Federal Register*, October 1, 2010.

⁹ Countywide Per Capita Impact Indicator for FY 2011, *Federal Register*, October 1, 2010.