



# Moving Forward on Gulf Hypoxia

Webcast Sponsored by EPA's Watershed Academy

**Tuesday, October 7, 2008 1-3 pm Eastern**

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John Kessler, Ohio DNR**

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## Topics for Today's Webcast

- ▶ Overview of the Gulf hypoxia problem and the multi-agency Hypoxia Task Force
- ▶ In-depth discussion of the hypoxia problem
- ▶ 2008 Gulf Hypoxia Action Plan
- ▶ Ohio River Basin Team



# Gulf Hypoxia Action Plan 2008

for Reducing, Mitigating, and Controlling Hypoxia  
in the Northern Gulf of Mexico and Improving  
Water Quality in the Mississippi River Basin

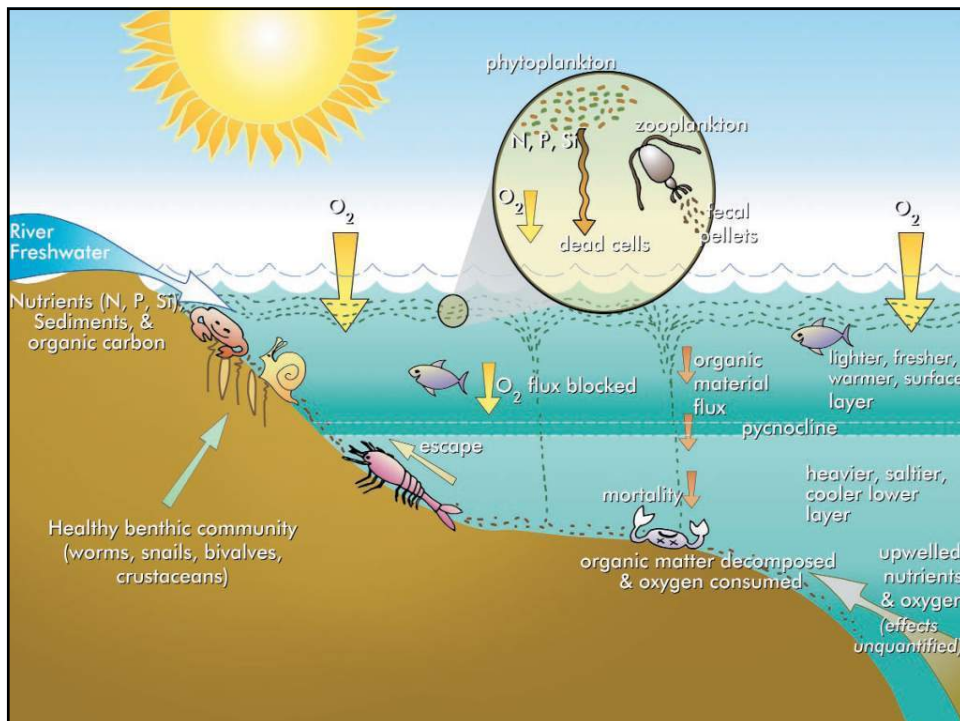


[www.epa.gov/msbasin](http://www.epa.gov/msbasin)

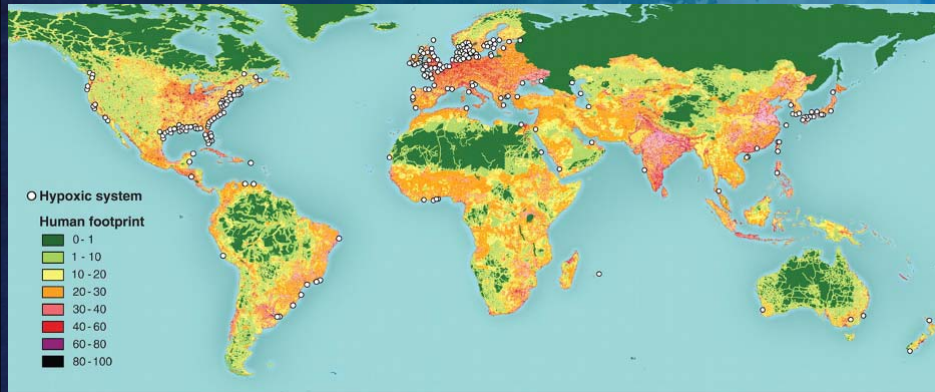
Mississippi River  
Gulf of Mexico  
Watershed Nutrient  
Task Force

## What is hypoxia?

- ▶ A large area of low oxygen that cannot sustain marine life.
- ▶ Hypoxia is a worldwide problem but is found in the Gulf of Mexico and a result of nutrients, originating from the great productivity of Middle American cities, farms, and industries, that travel down the Mississippi River.
- ▶ Hypoxia forms in the Gulf during periods in the summer off the coasts of Louisiana and Texas and threatens to change the biology of the region.



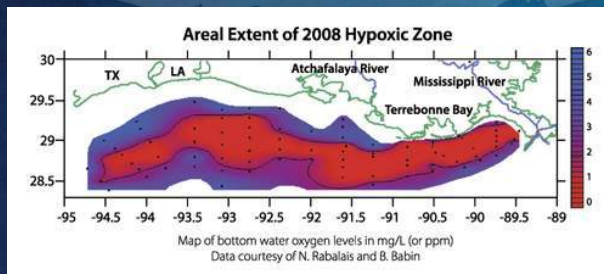
# Hypoxic Zones are Spreading



Diaz & Rosenberg, *Science*, 2008

## Challenges Associated with Gulf Hypoxia

- ▶ Mapping efforts in 2008 showed the 20,720 square kilometer area ranks as the 2<sup>nd</sup> largest hypoxic zone since measurements began in 1985



Bottom-Water  
Dissolved Oxygen  
Concentrations for  
July, 2008

LUMCON

- ▶ Nonpoint sources of nutrients are major cause of hypoxia in the Gulf
- ▶ Nonpoint source reduction programs emphasize voluntary actions



## Additional Challenges

Mississippi/  
Atchafalaya  
River Basin  
(MARB)  
represents:

- ▶ 41% of the contiguous U.S.
- ▶ 31 States
- ▶ Diverse stakeholders



## Mississippi River Gulf of Mexico Watershed Nutrient Task Force

### ***Comprised of:***

- ▶ Federal Agencies (EPA, NOAA, USDA, USACE, USGS, DOI)
- ▶ States represented by Agriculture or Environment Departments (AR, IL, IA, LA, MN, MS, MO, OH, TN, WI)

### ***Goals:***

- ▶ Examines complex science and policy issues surrounding Gulf Hypoxia
- ▶ Takes collaborative actions to improve water quality

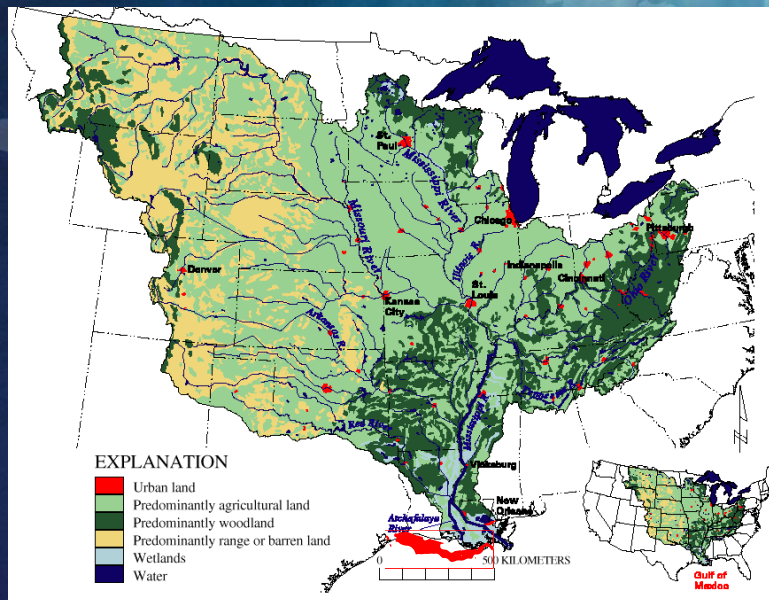
## Gulf Hypoxia Action Plan 2008

- ▶ Final product of 4-year reassessment of the 2001 Action Plan
  - 4 science symposia (2005-2006)
  - EPA SAB Hypoxia Advisory Panel Report, December 2007
  - 6 Task Force Meetings
  - Over 750 public comments



# Questions

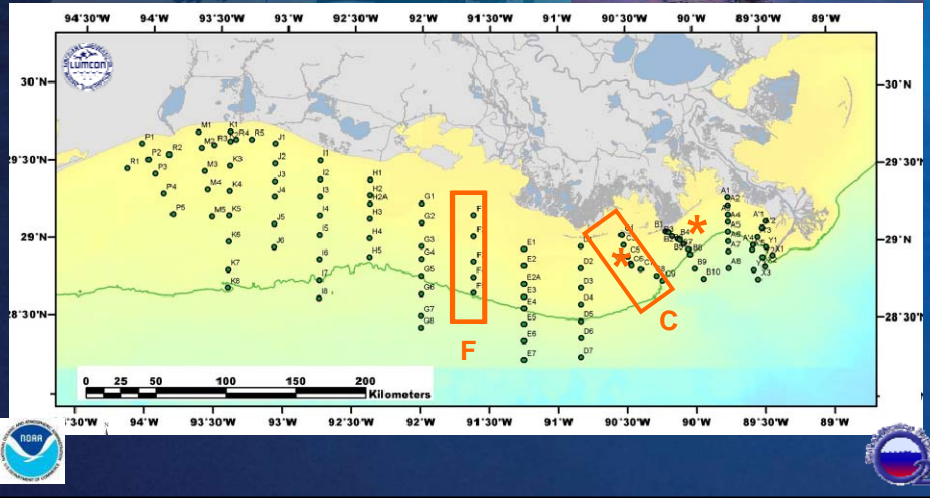
## Huge Watershed, Huge Problem



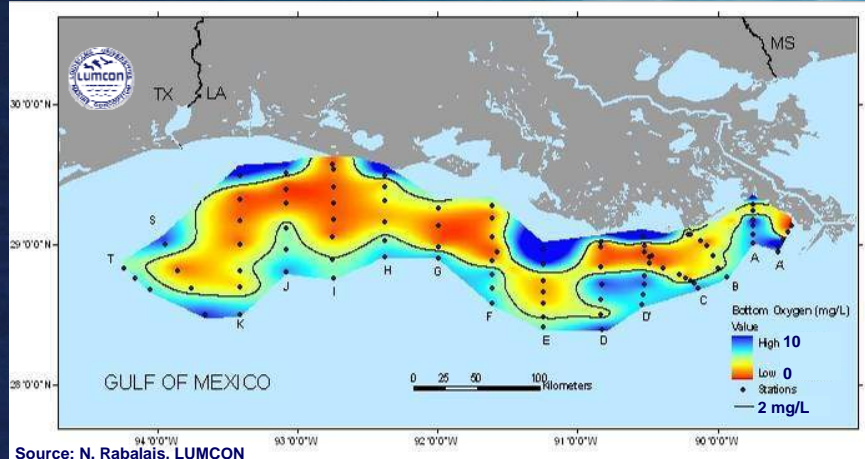
Goolsby et al. 1999, Rabalais 2002

## Since 1985 .....

- ▶ Mid-summer shelfwide cruise
- ▶ Monthly samples along line C
- ▶ Bimonthly samples along line F
- ▶ Deployed oxygen meters



## 21 – 28 July 2007 Bottom-Water Hypoxia



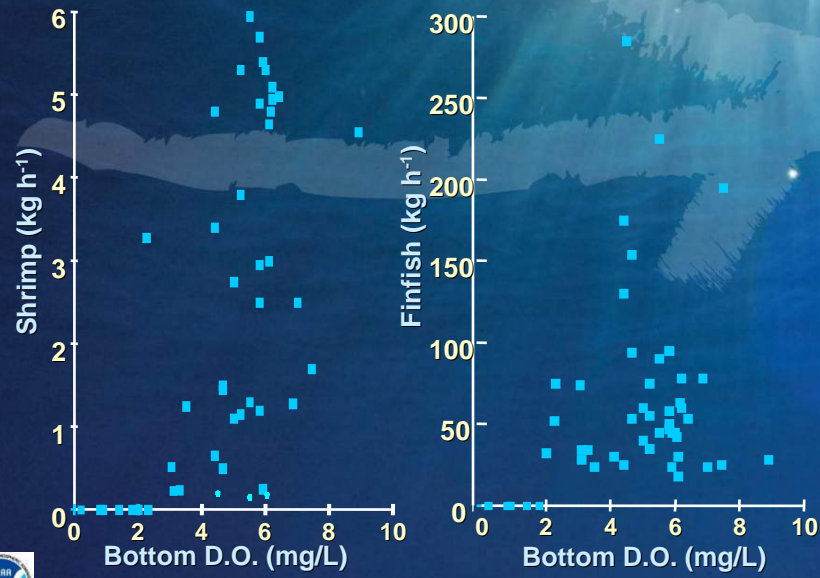
Source: N. Rabalais, LUMCON

- ▶ up to 22,000 km<sup>2</sup>
- ▶ 4 - 5 m nearshore to 35 - 45 m offshore
- ▶ 0.5 km nearshore to 100+ km offshore
- ▶ widespread and severe in May – Sep





## Hypoxia = Dissolved O<sub>2</sub> < 2 mg/L (= 2 ppm)

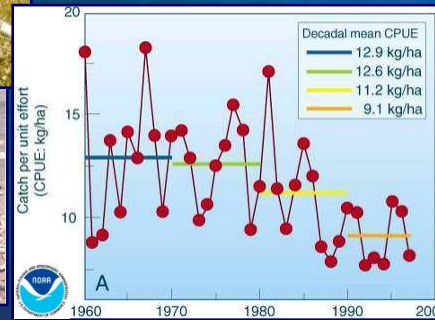


(data from Leming and Stuntz, 1984; SW Louis. Coast, June 1982)

## The 'Dead Zone' is ..... not completely 'dead.'



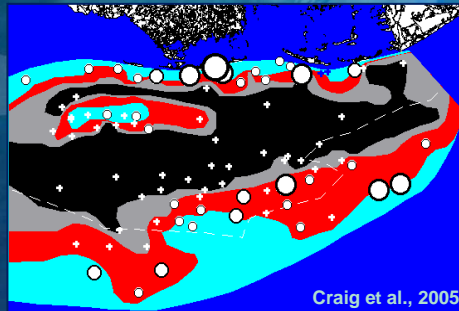
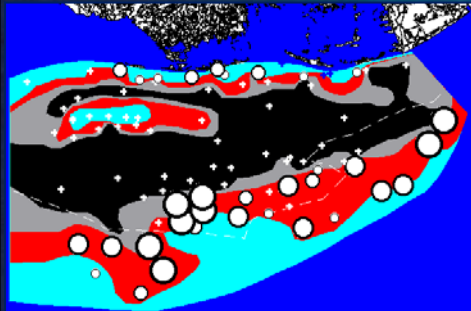
- ▶ Significant fisheries resources at risk
- ▶ Reduced habitat
- ▶ Altered migration
- ▶ Changes in food resources
- ▶ Susceptibility of early life stages
- ▶ Growth and reproduction



# NGOMEX 2002 Cruise

Atlantic croaker

Brown shrimp

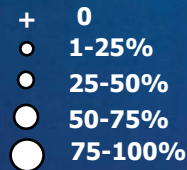


Craig et al., 2005

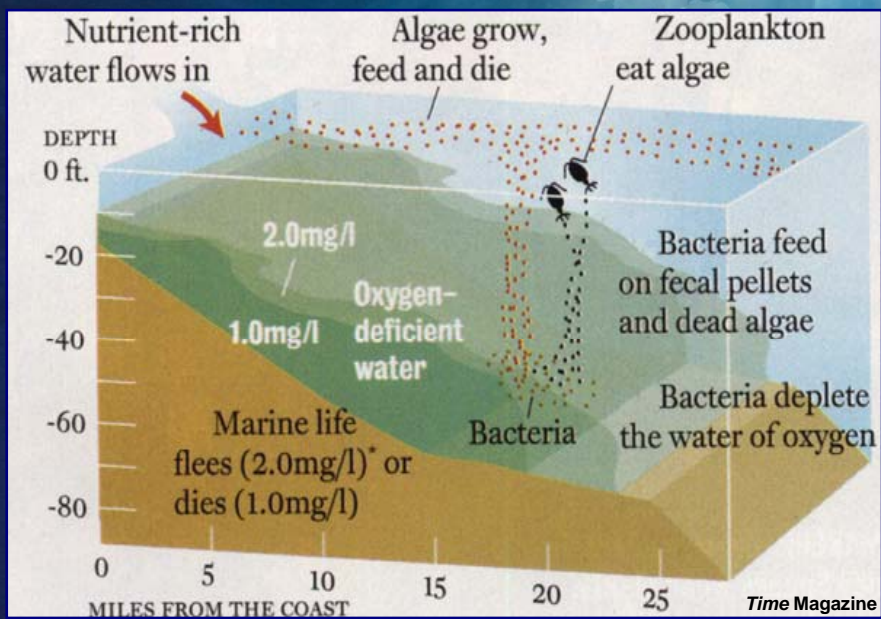
Dissolved oxygen (mg/l)

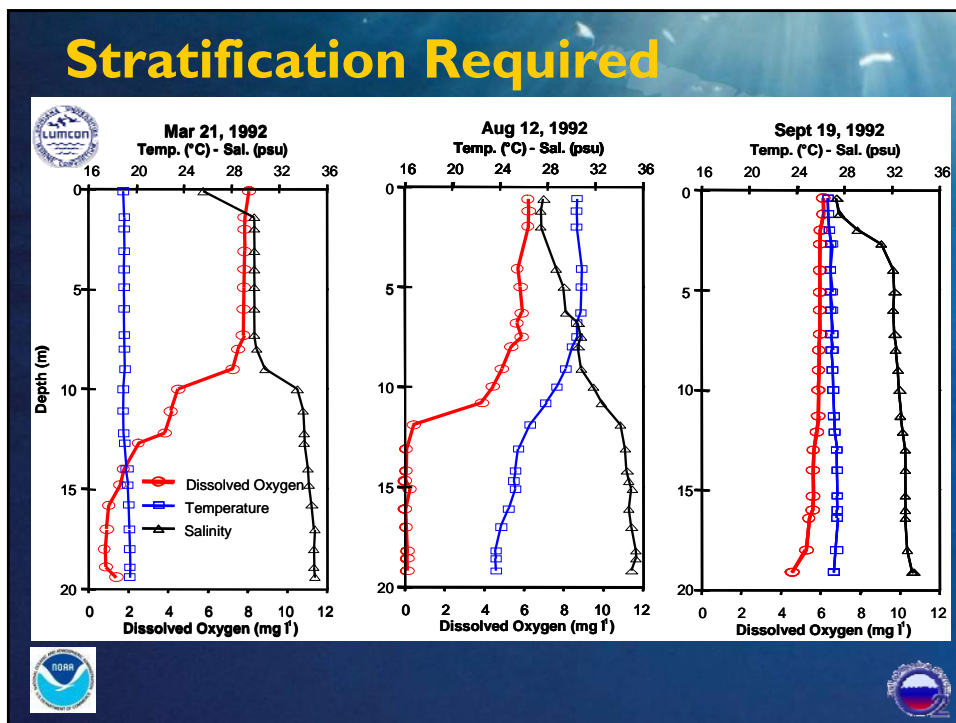
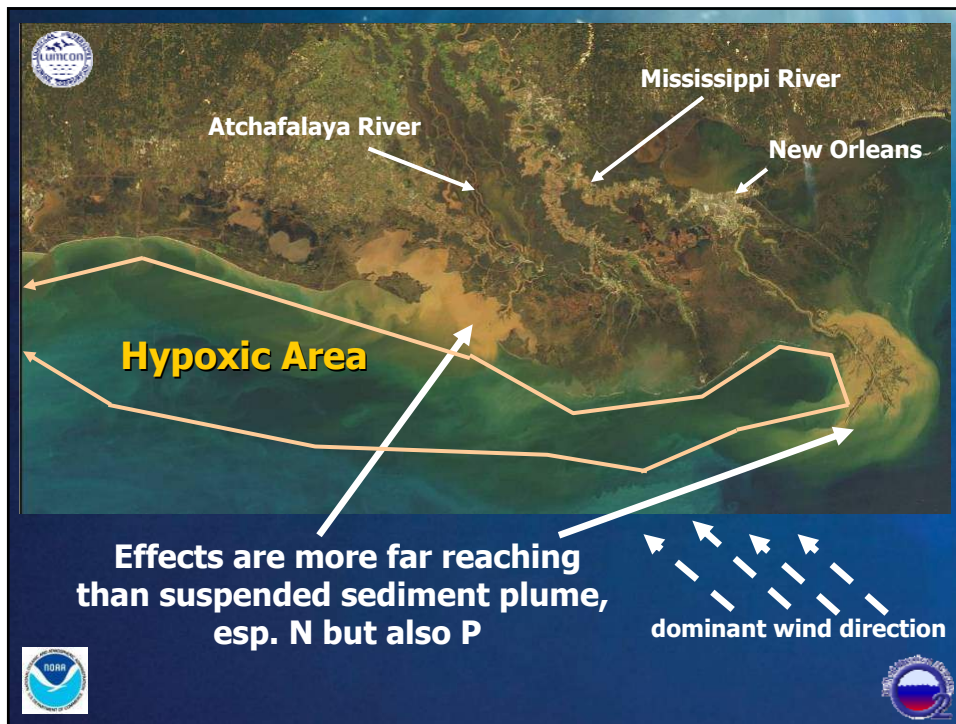


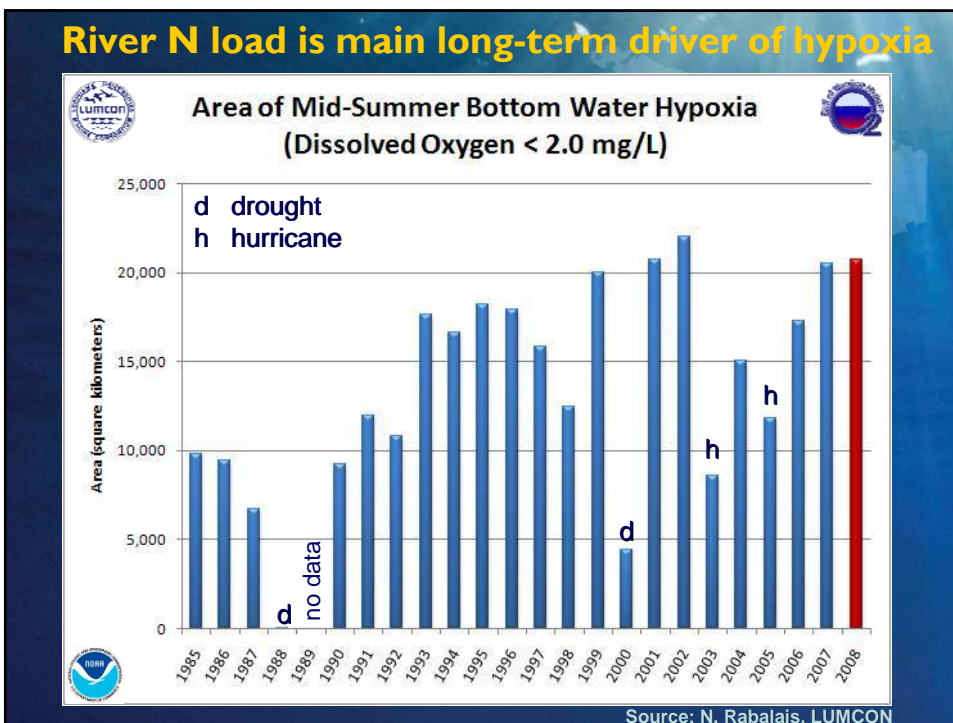
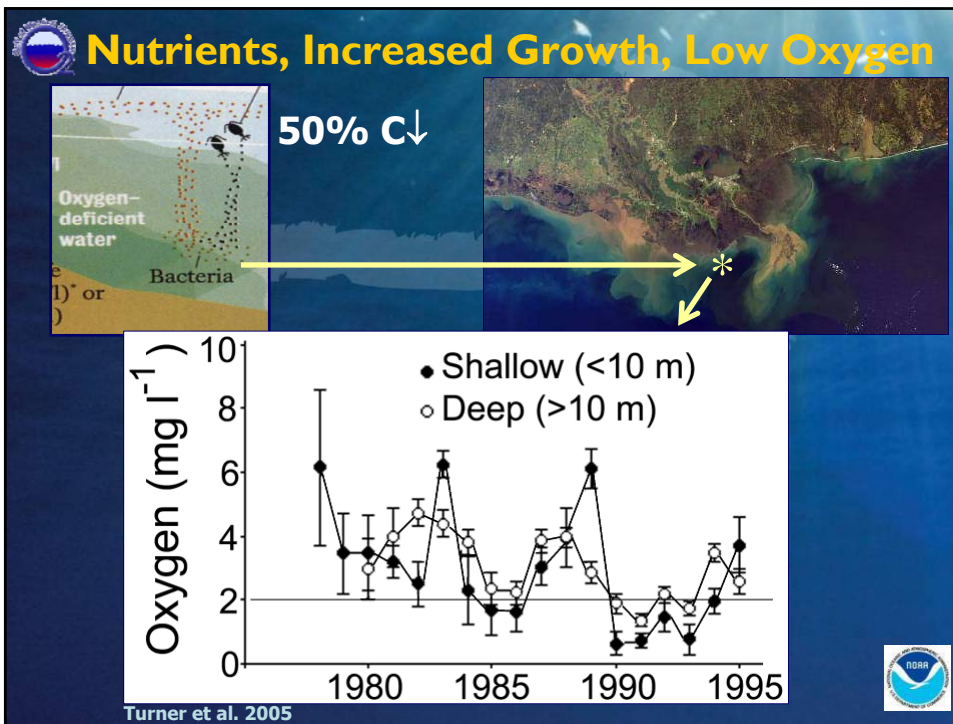
Catch percentiles



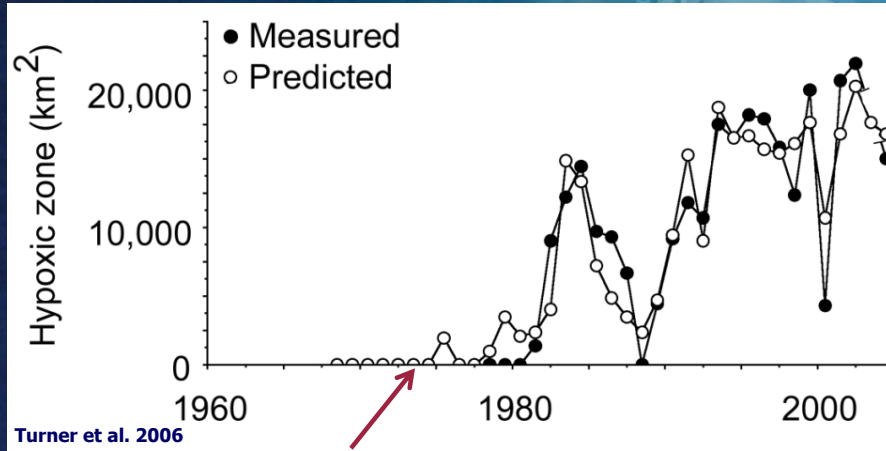
## Nutrients, Increased Growth, Low Oxygen







## Predicting Hypoxia in Summer (nitrate flux in May, year)



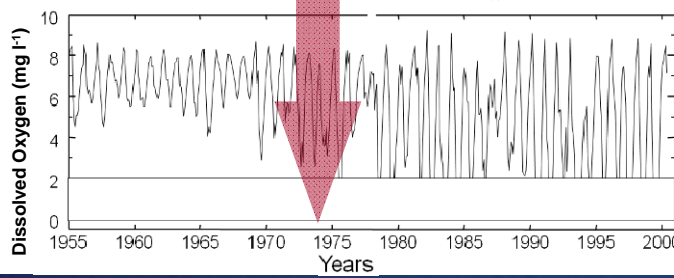
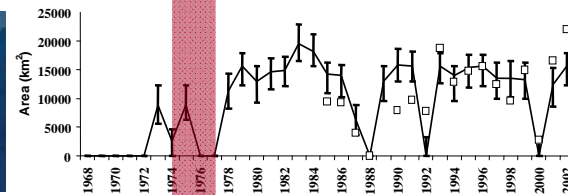
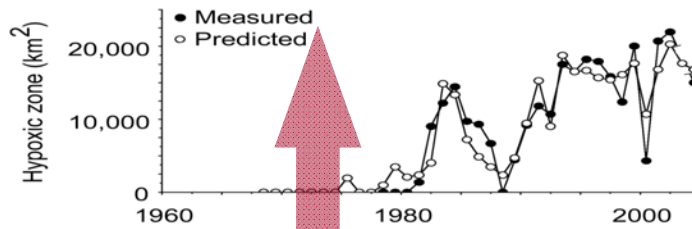
Similar analyses with Q, PO<sub>4</sub>, TP, TN, Si, various Si:N:P ratios indicate that N, in the form of NO<sub>3</sub>+NO<sub>2</sub>, is the major driving factor influencing the size of hypoxia on the Louisiana shelf.



Turner et al. 2006

Scavia et al. 2003



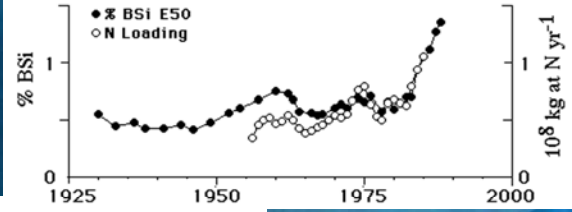
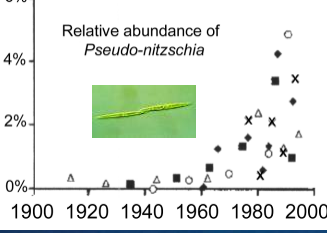
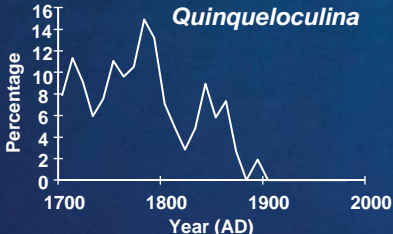
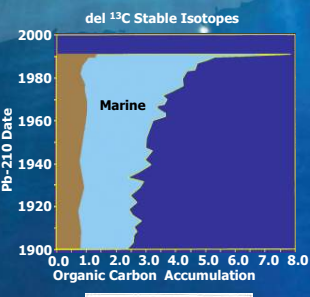

Justić et al. 2003



**More Nutrients >>>**  
**More Phytoplankton >>>**  
**More Carbon Reaches the Bottom >>>**  
**More Oxygen Consumed >>>**  
**More Hypoxia**  
**Verification from Paleoindicators**

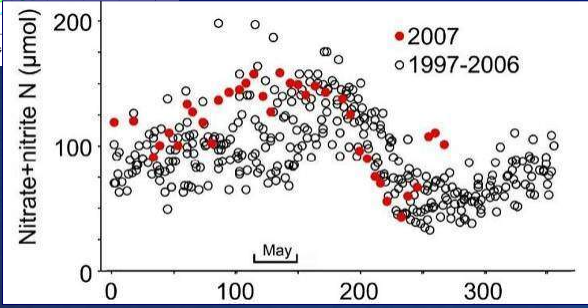
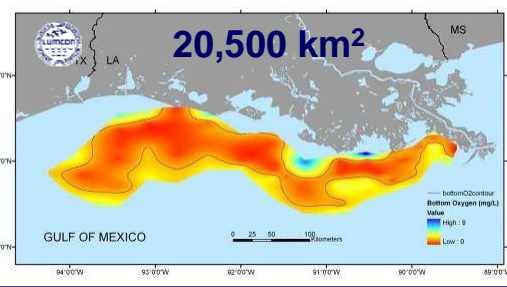
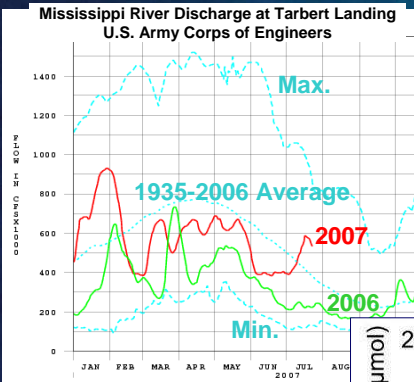


Photo: N. Rabalais

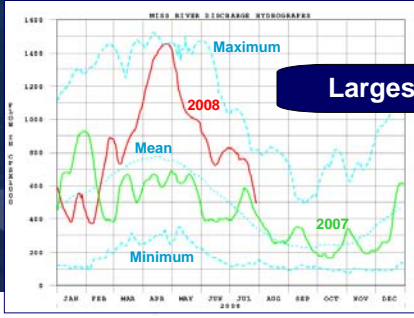










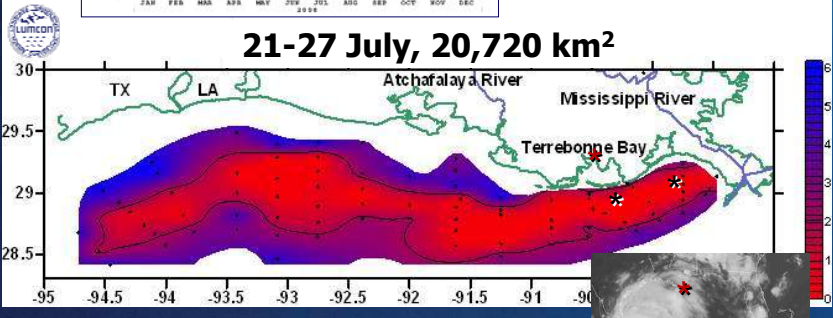
# More than 15 million new acres of farmland were devoted to corn in 2007 than in 2006

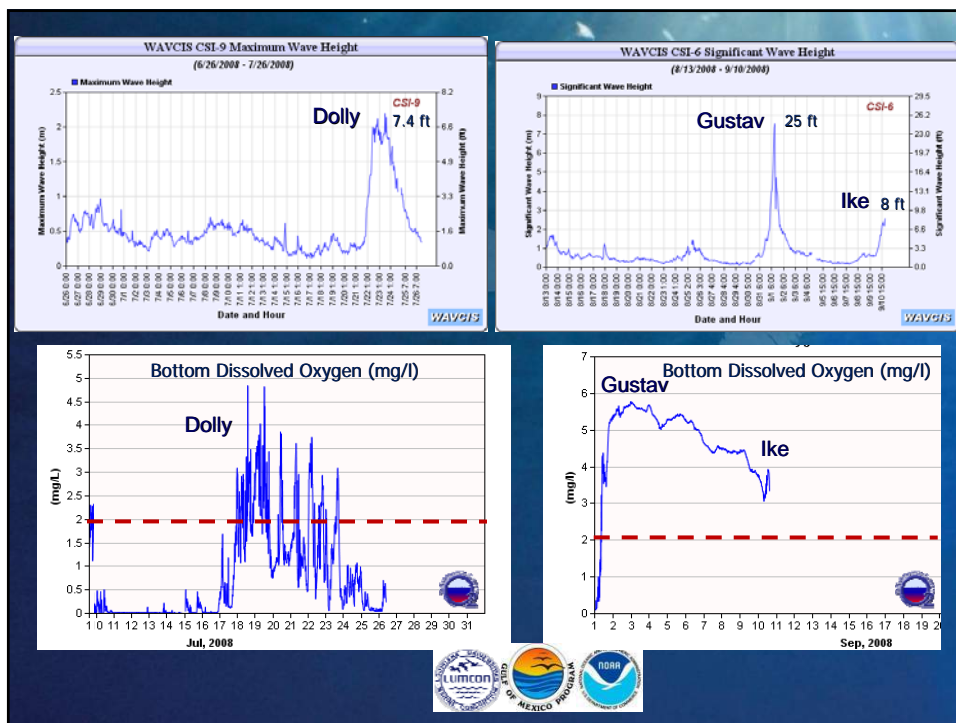
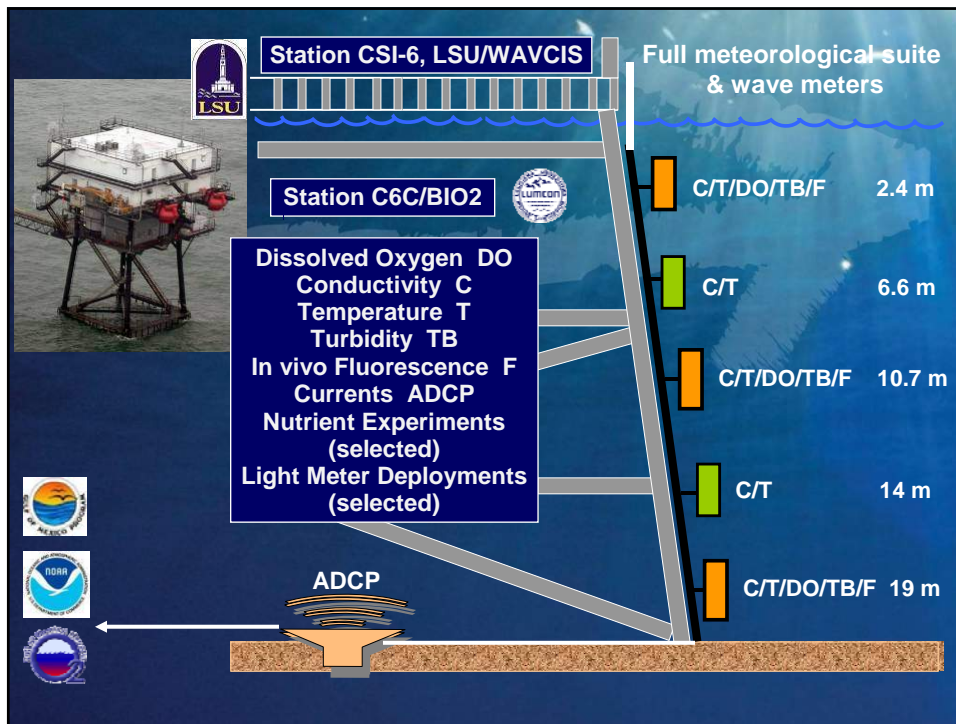


Turner et al., 2008



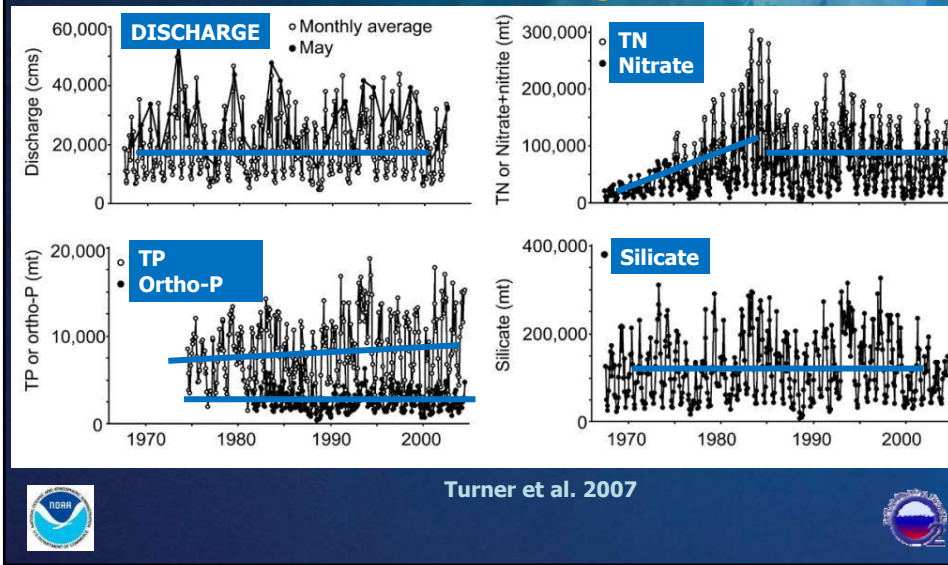
Largest Ever??



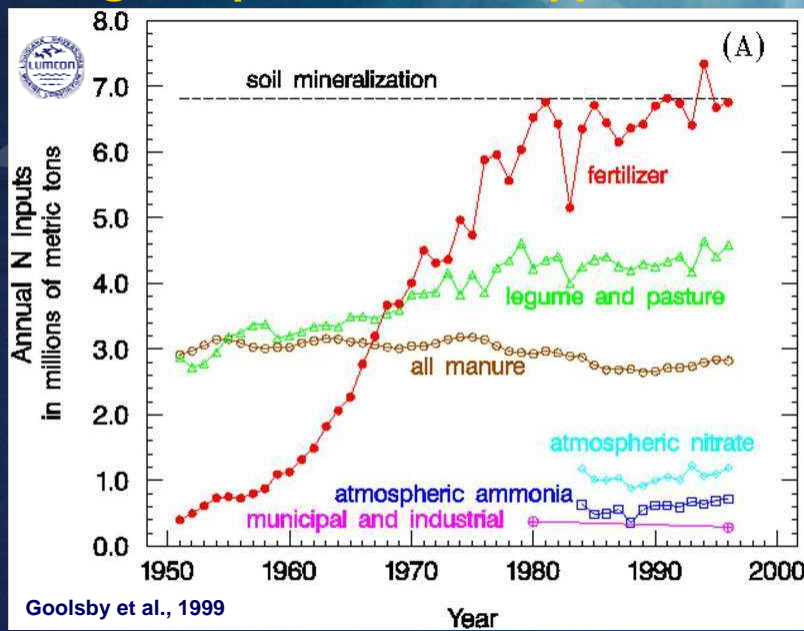




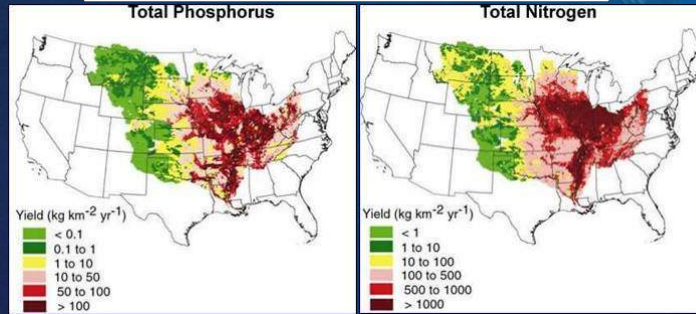
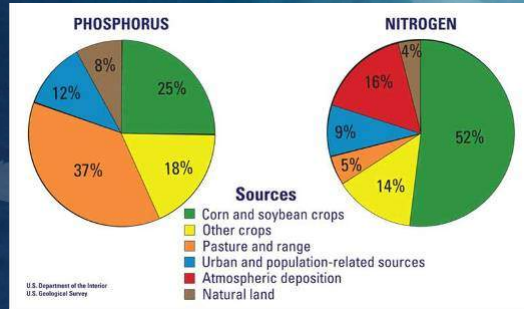
**300 % increase in N load**  
**80 % due to  $\text{NO}_3^-$  concentration  $\uparrow$**   
**20 % due to discharge  $\uparrow$**



## Nitrogen Inputs to Mississippi Watershed



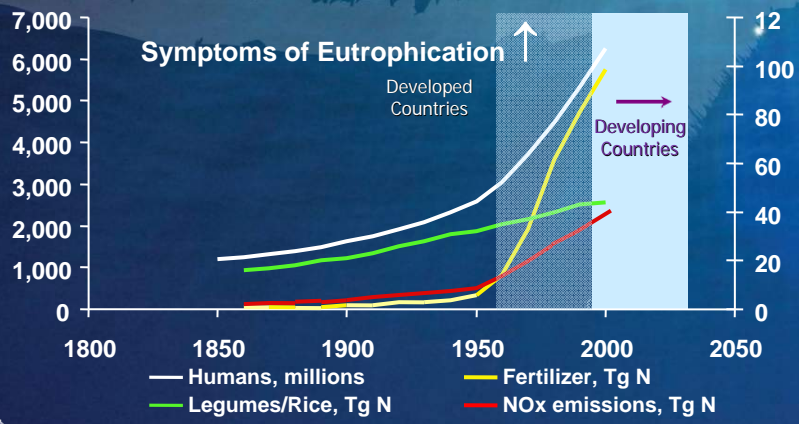
# Sources of Nutrients Delivered to GoMx



Alexander et al. 2008

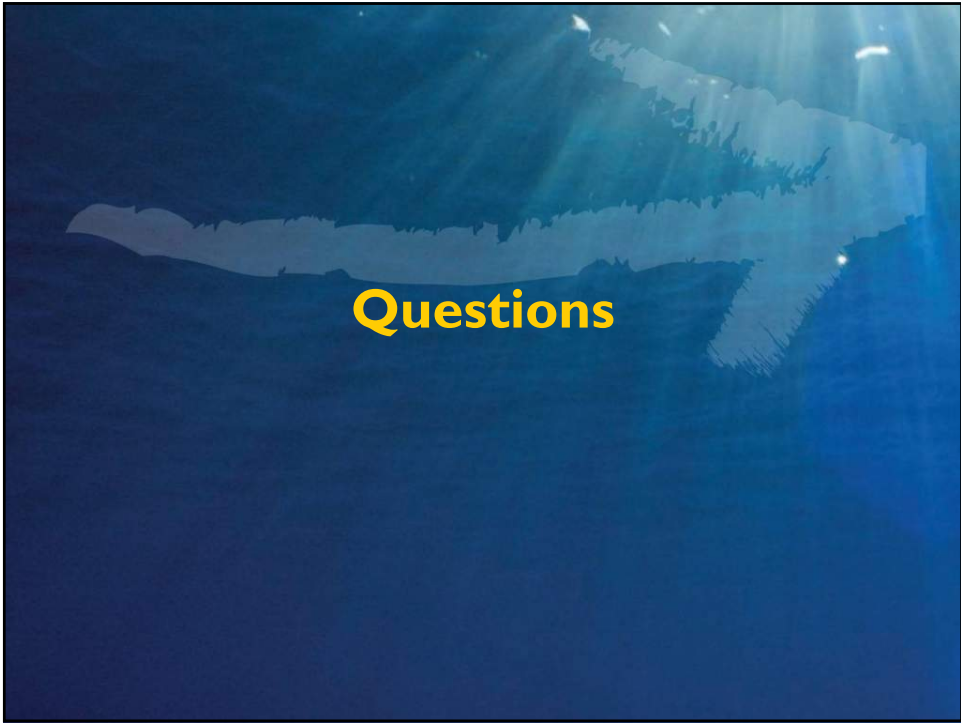
[http://water.usgs.gov/nawqa/sparrow/gulf\\_findings/](http://water.usgs.gov/nawqa/sparrow/gulf_findings/)

# Reactive Nitrogen ↑↑ Fertilizer & Legumes & Fossil Fuels



(modified; Galloway & Cowling 2002, Boesch 2002)

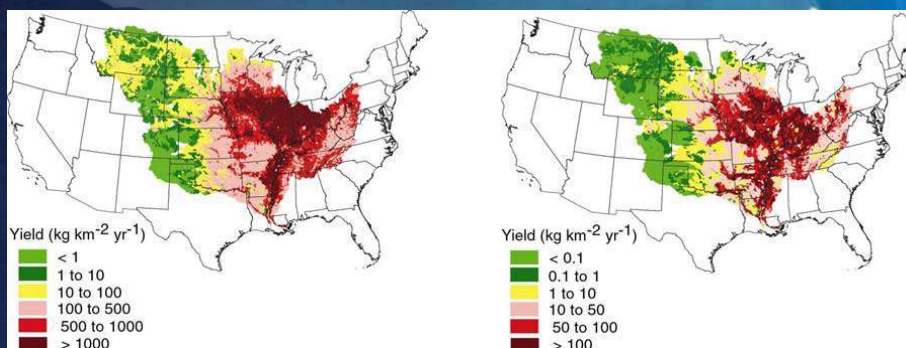




# Nutrient Delivery to the Gulf of Mexico

(A) Total Nitrogen

(B) Total Phosphorus



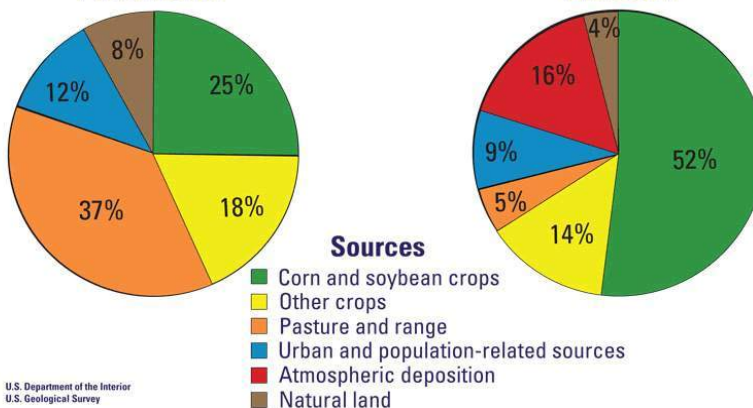
Alexander, et al, *Environ. Sci. Tech.*, 2008



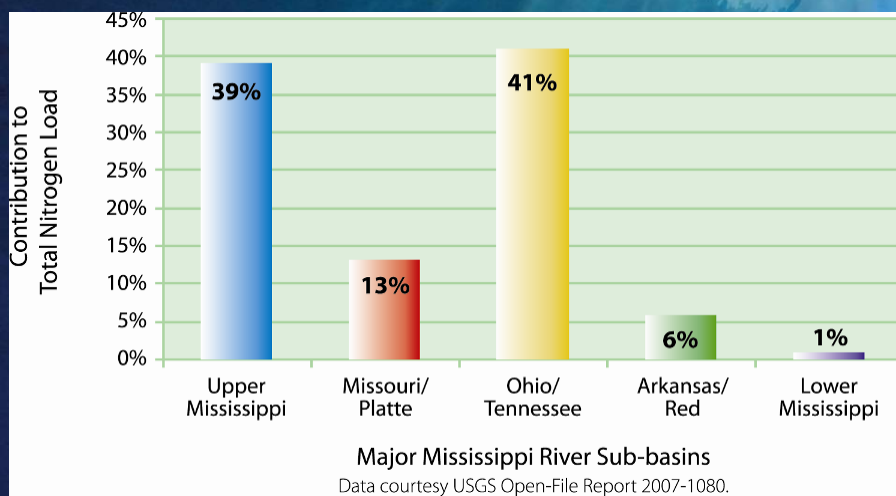
## Sources of nutrients delivered to the Gulf of Mexico

PHOSPHORUS

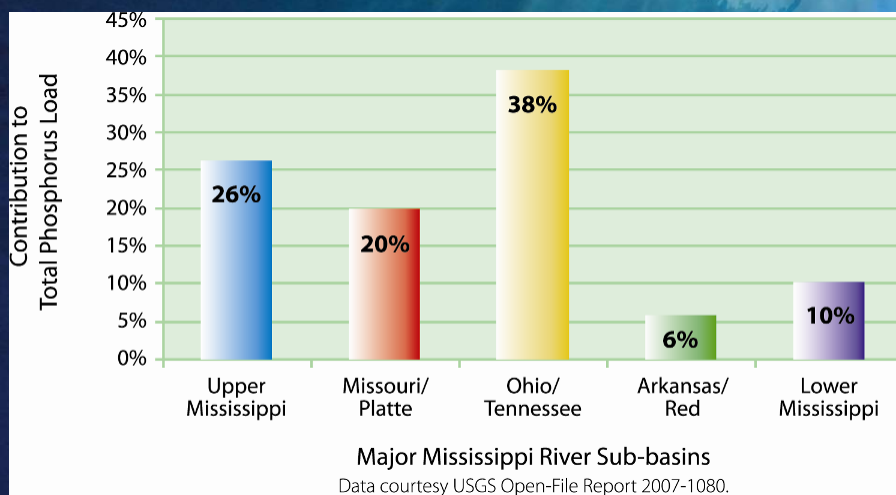
NITROGEN



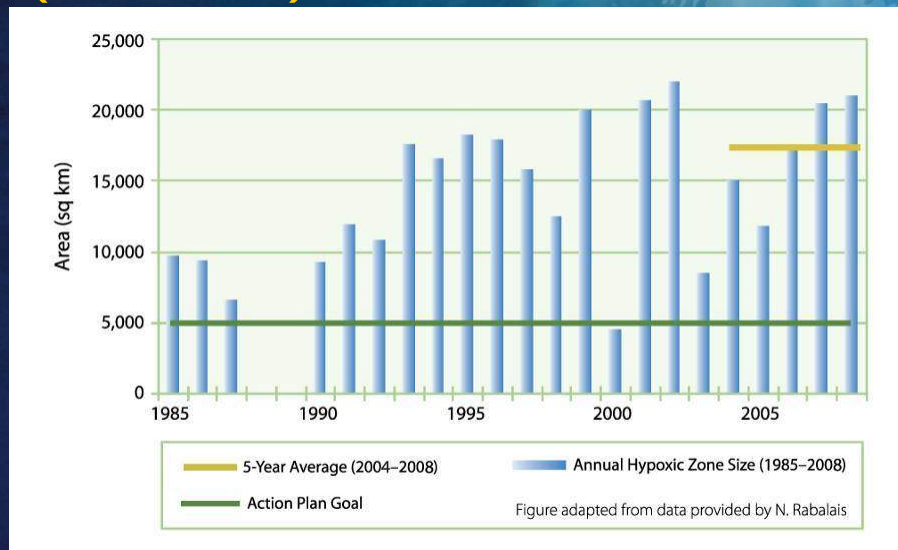
## Sub-basin Nitrogen Contribution



## Sub-basin Phosphorus Contribution



## Size of the Gulf Hypoxic Zone (1985-2008)



## Goals of the 2008 Action Plan

### Coastal

- Reduce or make significant progress towards reducing the five-year average areal extent of the hypoxic zone to 5,000 square kilometers

### Within Basin

- Restore and protect the waters of the 31 states within the MARB

### Quality of Life

- Improve communities and economic conditions across the MARB

## 6 Major Policy Themes

1. Acknowledge the social, political and economic changes and links to emerging issues and policies.
2. Ensure greater specificity and accountability and tie to funding strategies.
3. Track program and environmental progress.
4. Adapt to new scientific findings.
5. Maximize opportunities for stakeholder involvement.
6. Reexamine roles and responsibilities of Task Force partners.

## 6 Guiding Principles

1. Encourage actions that are voluntary, incentive-based, practical and cost-effective;
2. Utilize existing programs, including existing state and federal regulatory mechanisms;
3. Follow adaptive management;
4. Identify additional funding needs and sources during the annual agency budget processes;
5. *Identify opportunities for, and potential barriers to, innovative and market-based solutions; and,*
6. Provide measurable outcomes as outlined in the three goals and strategies.

## Improvements in the 2008 Action Plan

- ▶ Includes an action framework that increases accountability and specificity
- ▶ Shifts the lead for nutrient reduction strategies to the states and adds complementary Federal Strategy
- ▶ Includes conclusions from major science reassessment
- ▶ Includes communication/outreach plan to engage stakeholders
- ▶ Annual Operating Plan and Annual Report provide mechanisms for maintaining and tracking progress between reassessments

## Next Steps: Getting Results Actions 1-3

- ▶ Actions are the “heart” of the plan
- ▶ Three “Actions to Accelerate the Reduction of Nitrogen and Phosphorus” will have the most direct effect on the size of the zone
  - Focus on State nutrient strategies
  - Introduce complementary Federal strategies
  - Utilize existing programs to enhance protection of Gulf and local water quality



## Actions 4-11

- ▶ Actions to Advance the Science, Track Progress, and Raise Awareness
  - Build on the adaptive management approach *"continual feedback between the interpretation of new information and improved management actions" (2001 Action Plan)*
  - Emphasize tracking progress, filling the still existing gaps in the science, and engaging our stakeholders

## Moving Forward: Implementation

- ▶ State nitrogen and phosphorus reduction strategies
- ▶ Federal nitrogen and phosphorus reduction strategies
- ▶ Annual Operating Plans
- ▶ Annual Report



## Annual Operating Plan Overview



- ▶ Purpose and drivers of Annual Operating Plan (AOP)
- ▶ FY 2008 AOP Content and description
- ▶ Preparation of 2009 Operating Plan
- ▶ Hypoxia Action Plan Annual Report

## Purpose and Drivers

- ▶ Short-term “roadmaps” to achieve the broader goals of the plan
- ▶ Recognizes need for “interim steps” to accomplish significant change
- ▶ Specifically implements each action in the plan
- ▶ Identifies critical needs and allows for strategic planning and funding

## FY 2008 Operating Plan Content

- ▶ Summary of Expected Results
- ▶ Coordinating Committee Action Lead
- ▶ Implementation Plan
  - Lead Agency
  - FY 2008 Actions
  - Milestones
  - FY 2008 Funding
  - Critical Needs



## Operating Plan Appendix



- ▶ What is being done currently?
- ▶ Advances Coastal, Within Basin and Quality of Life Goal
- ▶ Partial list of ongoing nutrient reduction activities that complement 11 actions in Action Plan
- ▶ Dynamic "living document"

## FY 2009 Operating Plan

- ▶ FY 2009 Operating Plan due in October 2008
- ▶ Intent is that Critical Needs will migrate to fill the "Actions" column in future years
- ▶ Aid in maintaining progress and identifying funding needs
- ▶ Ties in with Annual Report

## Annual Report

- ▶ Purpose: to track progress and evaluate results
- ▶ Benefits
  - Advance adaptive management process
  - Evaluate programs and management efforts
  - Aid in targeting future actions
  - Inform stakeholders
- ▶ Content
  - Snapshot of a consistent set of indicators
  - Progress on each of the 11 Actions
- ▶ Next Steps



**For more information  
or to read the Action Plan visit:**  
[www.epa.gov/msbasin](http://www.epa.gov/msbasin)

**For hard copies email:**  
[ow-hypoxia@epa.gov](mailto:ow-hypoxia@epa.gov)



**Questions**



**Ohio River Basin Team**

*A partnership helping to protect and restore local  
waters and  
the Gulf of Mexico*

**John Kessler, Ohio DNR**

## Ohio River Basin Steering Committee Members

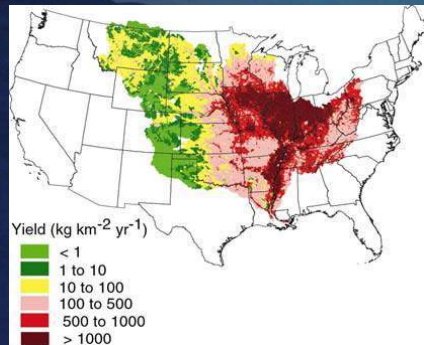
- ▶ Illinois Dept of Agriculture
- ▶ Indiana Dept of Environmental Management
- ▶ Kentucky Dept of Environmental Protection
- ▶ Kentucky Division of Conservation
- ▶ Ohio Dept of Natural Resources
- ▶ Ohio EPA
- ▶ Pennsylvania Conservation Commission
- ▶ Tennessee Dept of Environmental Cons
- ▶ West Virginia Conservation Agency
- ▶ West Virginia Dept of Agriculture
- ▶ West Virginia Dept of Environmental Protection
- ▶ ORSANCO

## The Ohio River Basin

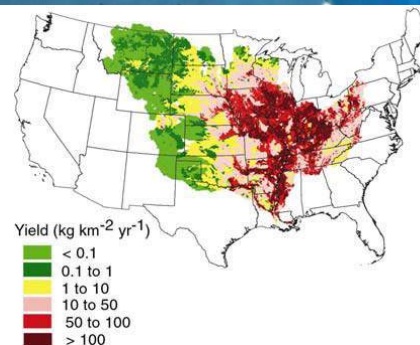


## Nutrient Delivery to the Gulf of Mexico

(A) Total Nitrogen



(B) Total Phosphorus



Alexander, et al, *Environ. Sci. Tech.*, 2008

## Accomplishments

- ▶ Phase 1 of basin nutrient reduction strategy (framework) complete
- ▶ Some implementation underway (e.g., Scioto CREP, Great Miami WQ Trading)
- ▶ Supported revised Action and Operating Plans
- ▶ Hosted 15<sup>th</sup> Task Force Meeting (Cincinnati)



## Next Steps

- ▶ ORB partners met in Sept. 08
- ▶ State led (ORB Basin) nutrient reduction strategies build on phase 1
- ▶ Further/concurrent implementation
  - (e.g., Little Miami CREP application, Grand Lake)
- ▶ Point source workshop on advanced nutrient treatment – Nov. 2008
- ▶ Expand stakeholder involvement

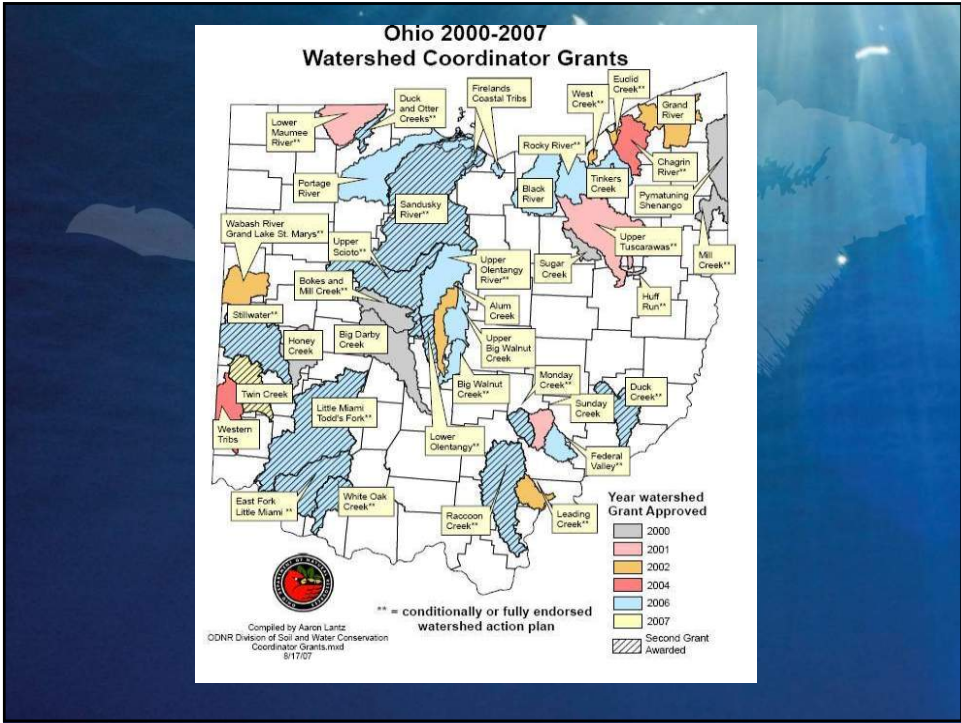
## Concept of Framework Document

- ▶ Reduction goals and approach for sub-basin and states are under development.
- ▶ Initial Nutrient Reduction Strategy will focus on protecting local waters per Action Plan Goal 2.
- ▶ Strategy should be adaptable to address emerging issues.

## Framework of a Nutrient Reduction Strategy

1. The current situation
2. Sources of nutrients
3. Nutrient reduction targets and goals
4. Available tools for nutrient reduction
5. Identifying and involving stakeholders in strategy development and implementation
6. Next Steps

► Program Integration and  
Implementation Examples  
from Ohio



## Typical Eastern Corn Belt Field with Conservation Tillage



## Combinations of Practices



## Rural Drainage



## Rural Drainage



## Urban Stormwater BMP



## Scioto CREP practice



## Scioto CREP practice



## WQ Trading Example (holding pond and plan needed)



## Urban CSO



## Urban CSO



## Public Treatment Works





## Nutrient Load Reductions 2006 Examples

- ▶ Scioto Watershed CREP
  - 57,000 out of 70,000 acres enrolled
  - 36,000 lb. P/yr
  - 73,000 lb. N/yr
- ▶ Great Miami Trading
  - 68,000 lb. P over 5 to 20 years
  - 176,000 lb. N over 5 to 20 years

**Questions**

## Contact Information

- ▶ Benjamin H. Grumbles, Assistant Administrator for Water  
U.S. Environmental Protection Agency
- ▶ Dr. Nancy N. Rabalais, Executive Director and Professor  
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- ▶ Darrell Brown, Associate Director, Oceans & Coastal  
Protection Division  
U.S. Environmental Protection Agency  
[Brown.Darrell@epa.gov](mailto:Brown.Darrell@epa.gov)
- ▶ John Kessler, Assistant Chief  
Division of Soil and Water Conservation  
Ohio Department of Natural Resources  
[John.Kessler@dnr.state.oh.us](mailto:John.Kessler@dnr.state.oh.us)

## Next Watershed Academy Webcast

Using Rain Gardens to Reduce Runoff –  
slow it down, spread it out, soak it in!

December 3, 2008 1-3 EST

Registration will open approximately three  
weeks prior at  
[www.epa.gov/watershedwebcasts](http://www.epa.gov/watershedwebcasts)