

U.S. HOUSE OF REPRESENTATIVES
COMMITTEE ON SCIENCE, SPACE, AND TECHNOLOGY

2321 RAYBURN HOUSE OFFICE BUILDING
WASHINGTON, DC 20515-6301
(202) 225-6371
www.science.house.gov

December 18, 2012

The Honorable Lisa Jackson
Administrator
U.S. Environmental Protection Agency
1200 Pennsylvania Ave. NW
Washington, DC 20004

Dear Administrator Jackson:

On November 15, 2012 we sent you a letter that requested records related to the use of dual, secondary, or non-public email accounts by November 30, 2012 (Attachment A). We also requested an April 11, 2008 EPA memo to the National Archives and Records Administration pertaining to the use of alias accounts. Mr. Arvin Ganesan, the Environmental Protection Agency's (EPA) Associate Administrator for the Office of Congressional and Intergovernmental Relations, responded on December 12, 2012 – two weeks late – but failed to provide any records associated with our request (Attachment B).

Mr. Ganesan's response confirmed your use of an alias email account. Because of this confirmation, the Committee no longer feels it is necessary for EPA to respond to request number one from our previous letter.¹ The Committee does, however, expect the EPA to comply with the other requests made in our November 15, 2012 letter. Specifically, Mr. Ganesan's response did not provide any records "relating to the establishment or use of dual, secondary, or non-public email accounts by or for senior agency management," or the April 11, 2008 EPA memo to the National Archives and Records Administration pertaining to the establishment, rationale, and use for such accounts.

Mr. Ganesan also provided a rationale for the use of secondary email accounts. Unfortunately, his rationale raises additional questions. Mr. Ganesan stated that "The EPA has implemented policies and procedures to comply with the EPA's legal obligations under the Federal Records Act and the Freedom of Information Act."

- 1) Please identify the manual, handbook, or policy document that outlines these procedures.
- 2) Please provide a copy of the "policies and procedures," as well as the documents where they are listed.
- 3) Please list the EPA staff who are aware of these "policies and procedures," as well as the staff responsible for their implementation.

¹ Request number one from the Committee's November 15, 2012 letter requested that EPA provide "[a]ll records (as defined by the attachment) related to 'Richard Windsor' or any other aliases used by the EPA Administrator or senior management."

Hon. Jackson
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- 4) Please identify all EPA staff that use secondary email accounts, as well as the account alias or aliases.
- 5) Please identify all staff that use private email accounts for official government business, as well as the email address used.

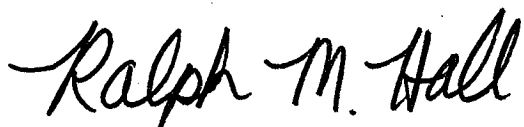
While we understand the need for a secondary account for management and communications purposes, your choice to use a false identity remains baffling. We remain concerned about whether EPA has adequately preserved these records and provided appropriate responses to requests for these records. We also question whether responses to records requests sufficiently connect the alias accounts to the real individual.

For instance, in a FOIA response to the Center for Progressive Reform the EPA provided documents that reference "Richard Windsor," but did not explain that this individual was really EPA Administrator Lisa Jackson.² Mr. Ganesan's letter indicates that EPA's "established practice is to mark 'Administrator' when redacting the secondary email address so the requestor knows the origins of the records." It is clear that the "established practice" that Mr. Ganesan referenced is not sufficient to guarantee transparency. The use of alias accounts has evidently corrupted agency records. This is just one instance, but the potential for confusion, not to mention intentional malfeasance, is enormous.

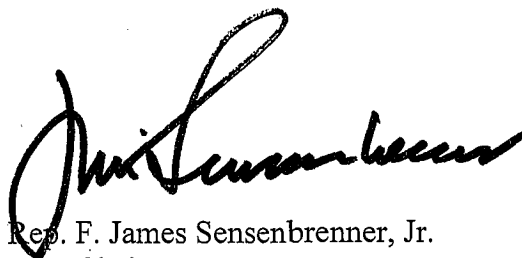
The public trusts that its government will operate in an open and transparent manner. As the EPA seeks to implement regulations that will have a significant impact on the everyday lives of Americans it should do so in a manner that respects the public's trust. Your compliance with the Committee's inquiry will go a long way to ensuring that EPA is fulfilling the President's commitment to "create an unprecedented level of openness in Government."³

Please provide a response to our original requests outlined in our November 15, 2012 letter, in addition to the requests mentioned above, by January 4, 2013. If you have any questions, please contact Mr. Tom Hammond, Staff Director, Subcommittee on Investigations and Oversight, at 202-225-6371.

Sincerely,



Rep. Ralph Hall
Chairman
Committee on Science, Space,
and Technology

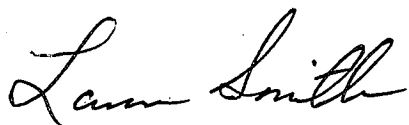


Rep. F. James Sensenbrenner, Jr.
Vice Chairman
Committee on Science, Space,
and Technology

² Accessed at http://www.progressivereform.org/articles/FOIA_EPA_Email_Exchange.pdf (See attachment C)

³ White House Memorandum, Subject: Transparency and Open Government, January 21, 2009.

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Rep. Lamar S. Smith



Rep. Dana Rohrabacher



Rep. Paul Broun, MD
Chairman
Subcommittee on Investigations
and Oversight



Rep. Andy Harris, MD
Chairman
Subcommittee on Energy
and Environment

cc: Rep. Eddie Bernice Johnson
Ranking Member
Committee on Science, Space,
and Technology

Rep. Paul Tonko
Ranking Member
Subcommittee on Investigations
and Oversight

Rep. Brad Miller
Ranking Member
Subcommittee on Energy
and Environment

Enclosures

RALPH M. HALL, TEXAS
CHAIRMAN

EDDIE BERNICE JOHNSON, TEXAS
RANKING MEMBER

U.S. HOUSE OF REPRESENTATIVES
COMMITTEE ON SCIENCE, SPACE, AND TECHNOLOGY

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November 15, 2012

The Honorable Lisa Jackson
Administrator
U.S. Environmental Protection Agency
1200 Pennsylvania Ave. NW
Washington, DC 20004

Dear Administrator Jackson,

Upon taking office in January 2009, President Obama pledged to make his administration the most open and transparent in history, stating in an Executive Memorandum:

My Administration is committed to creating an unprecedented level of openness in Government. We will work together to ensure the public trust and establish a system of transparency, public participation, and collaboration. Openness will strengthen our democracy and promote efficiency and effectiveness in Government. ... Transparency promotes accountability and provides information for citizens about what their Government is doing. Information maintained by the Federal Government is a national asset. My Administration will take appropriate action, consistent with law and policy, to disclose information rapidly in forms that the public can readily find and use.¹

Unfortunately, time and again, actions by the Administration on transparency have fallen far short of the President's rhetoric, in many instances trending *away* from transparency and toward greater secrecy.² I write you today regarding yet another troubling revelation – the use of private email and alias accounts to conduct official government business. I am concerned that this behavior appears to violate the Federal Records Act (FRA),³ and perhaps the Presidential Records Act (PRA),⁴ the Freedom of Information Act (FOIA), as well as many other statutes designed to facilitate transparency and oversight.⁵

Environmental Protection Agency (EPA)

On November 12, 2012, it was reported that EPA Administrator Lisa Jackson used alias email

¹ White House Memorandum, Subject: Transparency and Open Government, January 21, 2009

² Letter from Rep. Paul Broun, M.D., Chairman, Subcommittee on Investigations and Oversight, Committee on Science, Space, and Technology to Dr. John Holdren, Director, Office of Science and Technology Policy, July 13, 2009. (See attachment A)

³ 44 U.S.C. § 31

⁴ 44 U.S.C. § 2201

⁵ 18 U.S.C. § 2071; 5 U.S.C. § 552; 5 U.S.C. § 552a; and 18 U.S.C. § 1001a

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accounts, including one under the name of "Richard Windsor," to conduct official business.⁶ Apparently, the process of using alias accounts was institutionalized under one of Administrator Jackson's predecessors, Carol Browner.⁷ The use of these accounts could seriously impair records collection, preservation, and access, therefore compromising transparency and oversight. The FRA requires agency heads to "make and preserve records containing adequate and proper documentation of the organization, functions, policies, decisions, procedures, and essential transactions of the agency..."⁸ The use of alias accounts that are not known to staff responsible for retaining and providing access to records seriously causes me to question the fidelity of previous responses to not only the public through FOIA, but also to the Office of the Inspector General as well as Congress.

National Oceanic and Atmospheric Administration (NOAA)

For years, NOAA sought to hide official agency records from public view by asserting that a NOAA employee, Dr. Susan Solomon, was "detailed" to the IPCC, and therefore all of her records could be withheld from the public. In response to this assertion, the Department of Commerce (DOC) Office of the Inspector General (OIG) conducted a review which

"found no evidence that the Co-Chair [Dr. Solomon] was "detailed" as such via, for example, a Memorandum of Understanding or SF-52 Request for Detail. We also note that the WG1 Co-Chair [Dr. Solomon] performed much of her IPCC-related work at NOAA offices and/or using NOAA equipment, received her pay from NOAA, continued to work on other NOAA matters and remained under the supervision of the Director of the Chemical Sciences Division."

Because of this finding, the OIG concluded that "NOAA did not adequately process these FOIA requests."⁹

Department of Energy (DOE)

On August 14, 2012, the House Energy and Commerce Committee revealed that "at least fourteen DOE officials used non-government accounts to communicate about the loan guarantee program and other public business." In several instances, Jonathan Silver, the DOE Loan Program Office Director, explicitly directed others to keep loan guarantee communications secret by not linking public and private email accounts, and sent emails detailing official government

⁶ Micheal Bastasch, "EPA chief's secret 'alias' email account revealed," *The Daily Caller*, November 12, 2012. Accessed at <http://dailycaller.com/2012/11/12/epa-chiefs-secret-alias-email-account-revealed/>

⁷ In 2001, Carol Browner was also admonished for deleting records in violation of a court order. See John Solomon, "EPA head Browner Asked for Computer Files to be Deleted," *Associated Press*, June 29, 2001. On July 24, 2003, EPA was found in contempt for violating the court order barring them from destroying agency records. See Memorandum Opinion, *Landmark Legal Foundation v. Environmental Protection Agency*, US District Court for the District of Columbia, Civil Action No. 00-2338 (RCL), July 24, 2003.

⁸ 44 U.S.C. § 3101

⁹ Letter from Todd Zinzer, Inspector General, Department of Commerce to Senator James Inhofe (OK), February 18, 2011.

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business using his private email account. In an August 21, 2011 email to Morgan Wright, DOE's Director of Strategic Initiatives, Mr. Silver wrote, "Don't ever send an email on doe email with private addresses. That makes them subpoenaable." Mr. Silver also sent an email from his private Yahoo! account to DOE's Chief of Staff, Brandon Hurlbut on September 18, 2011 that asked, "Does [Deputy Chief of Staff Jeff] Nevin have a private email..." and then sent Mr. Silver an email from his private account to Mr. Nevin's private account which detailed official business.¹⁰

This behavior also extended to communication with the White House, which calls into question whether the PRA was violated. On June 18, 2011, Mr. Silver sent an email from his private account to the private email account of David Lane, the then-Assistant to the President and Counselor to Chief of Staff William Daley at the White House that detailed official business.¹¹ The PRA directs the President to "take all such steps as may be necessary to assure that the activities, deliberations, decisions, or other official or ceremonial duties are adequately documented and that such records are maintained as Presidential records..."¹²

White House Office of Science and Technology Policy (OSTP)

In May of 2010, it was revealed that Andrew McLaughlin, Deputy Chief Technology Officer at OSTP, conducted official business on a private account. In response to this finding, he was reprimanded by Dr. John Holdren, the Office's Director and Presidential Science Advisor. In a memo to all OSTP staff, Dr. Holdren reminded OSTP staff of the statutory requirements for official records, and indicated that all staff would undergo additional refresher training in the coming weeks.¹³ Unfortunately, it seems as though this additional training did little to dissuade OSTP staff from using private email accounts to hide from transparency. On April 21, 2011, Jeff Smith, Senior Advisor to the Director of OSTP responded to a routine meeting request by writing the following from his personal email account:

"Jim – coffee at Caribou Coffee – across the corner from the WH – would work at 11:30 a.m. on Friday...plus getting through the new WH security rules these days almost takes an act of Congress (and you know how well that's going these days) plus you'd appear on an official WH Visitor List which is maybe not want [sic] you want at this stage."

While communicating official government business on a private email account not only undermines transparency by violating the FRA and possibly the PRA, this instance is even more egregious because it comes after a highly publicized admonition of another senior OSTP staffer a

¹⁰ "Promises Made, Promises Broken: The Obama Administrations Disappointing Transparency Track Record," U.S. house of Representatives Committee on Energy and Commerce, Vol. 1, Issue 3, July 31, 2012.

¹¹ *Id.*

¹² 44 U.S.C. § 2203

¹³ Email from Dr. John Holdren, Director, OSTP, to All OSTP Staff, Subject: reminder: Compliance with the Federal Records Act and the President's Ethics Pledge, May 10, 2010. (See attachment B)

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November 15, 2012
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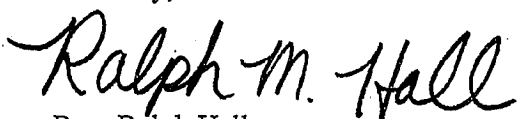
year earlier. Further, the subject of the communication seems to be an attempt to circumvent another transparency mechanism – the White House official visitor log. This is a separate, but equally troubling charge that unfortunately is also not new.^{14,15} A *New York Times* article from June 24, 2010 titled “Across from White House, Coffee with Lobbyists,” states official meetings are routinely scheduled at nearby coffee shops in order to evade disclosure on White House visitor logs, and that “[s]ome lobbyists say they routinely get e-mail messages from White House staff members’ personal accounts rather than from their official White House accounts, which can become subject to public view.”¹⁶

All of these incidents point to a pattern of behavior directed at subverting transparency. In order to better evaluate the impact of the use of personal email and aliases on the preservation of federal records, the ability of the public to access government information, and Congress’ ability to conduct oversight, please provide the following information:

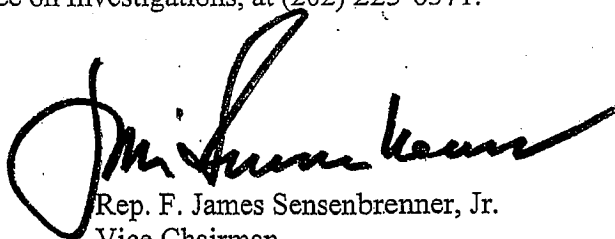
- 1) All records (as defined by the attachment C) related to “Richard Windsor” or any other aliases used by the EPA Administrator or senior management;
- 2) All records relating to the establishment or use of dual, secondary, or non-public email accounts by or for senior agency management;
- 3) The April 11, 2008 EPA memo to the National Archives and Records Administration pertaining to the use of aliases.

Please provide two copies of all responsive documents to 2321 Rayburn House Office Building by November 30, 2012. If you have any questions related to this request, please contact, Mr. Tom Hammond, Staff Director, Subcommittee on Investigations, at (202) 225-6371.

Sincerely,



Rep. Ralph Hall
Chairman
Committee on Science, Space,
and Technology



Rep. F. James Sensenbrenner, Jr.
Vice Chairman
Committee on Science, Space,
and Technology

¹⁴ White House Deputy Chief of Staff Jim Messina used his private email account to communicate official government business related to the Affordable Care Act with lobbyists. See “Promises Made, Promises Broken: The Obama Administrations Disappointing Transparency Track Record,” U.S. House of Representatives Committee on Energy and Commerce, Vol. 1, Issue 3, July 31, 2012.

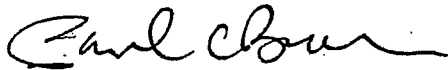
¹⁵ In response to SEC Inspector General investigations, “many in the agency” now “rely largely on private email accounts and cell phones, rather than their government-issued devices.” Because of this, “staff conduct is harder to monitor.” See Robert Schmidt and Joshua Gallu, “SEC Enforcers Frozen as Internal Watchdog Kotz Unleashes ‘Chilling’ Probes,” *Bloomberg*, October 28, 2011. Accessed at <http://www.bloomberg.com/news/2011-10-28/sec-enforcers-frozen-as-watchdog-unleashes-chilling-probes.html>

¹⁶ Eric Lichtblau, “Across From the White House, Coffee With Lobbyists,” *The New York Times*, June 24, 2010. Accessed at <http://www.nytimes.com/2010/06/25/us/politics/25caribou.html>

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Rep. Lamar S. Smith



Rep. Paul Broun, MD
Chairman
Subcommittee on Investigations
and Oversight



Rep. Dana Rohrabacher



Rep. Andy Harris, MD
Chairman
Subcommittee on Energy
and Environment

cc: Rep. Eddie Bernice Johnson
Ranking Member
Committee on Science, Space,
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Rep. Paul Tonko
Ranking Member
Subcommittee on Investigations
and Oversight

Rep. Brad Miller
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Subcommittee on Energy
and Environment

Enclosures

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U.S. HOUSE OF REPRESENTATIVES
COMMITTEE ON SCIENCE AND TECHNOLOGY

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July 13, 2009

Dr. John Holdren
Director
Office of Science and Technology Policy
725 17th St., NW, Room 5228
Washington, DC 20502

Dear Dr. Holdren:

As you know, on March 9, 2009 the President issued an executive memorandum on scientific integrity that illustrated many of the same principles he espoused during his campaign. In this memorandum, the President tasked the Director of the Office of Science and Technology Policy (OSTP) to develop recommendations within 120 days to guarantee scientific integrity throughout the executive branch.¹ Similarly, in one of his first acts, President Obama on January 21, 2009 issued an executive memorandum outlining his principles to achieve "an unprecedented level of openness in government" and calling for recommendations for an Open Government Directive within 120 days.²

While I commend the President for taking proactive steps to ensure scientific integrity and transparency in the federal government, recent incidents at several agencies paint a different picture of how this Administration may view these issues. Viewed individually, each of these cases is cause enough for concern, but when viewed together, I fear they reveal a troubling pattern that warrants immediate attention. Accordingly, I ask that you review and respond to the following comments and questions by no later than July 17, 2009.

The Environmental Protection Agency's (EPA) Greenhouse Gas Endangerment Finding

Recent press reports revealed that important comments from career EPA analysts on the agency's greenhouse gas endangerment finding were suppressed by a senior agency official. These press reports include emails that indicated that the Director of the EPA's National Center for Environmental Economics (NCEE) refused to include the comments, not because of a lack of scientific merit, but according to the official, because "the

¹ White House Memorandum, Subject: Scientific Integrity, March 9, 2009

² White House Memorandum, Subject: Transparency and Open Government, January 21, 2009

administration [had] decided to move forward on endangerment," and the "comments [did] not help the legal or policy case for this decision." In seeking to have his report included in the proceeding, the analyst wrote, "They are significant because they present information critical to the justification (or lack thereof) for the proposed endangerment finding. They are valid because they explain much of the observational data that have been collected which cannot be explained by the [International Panel on Climate Change] models." After muzzling the report, the Director stated, "With the endangerment finding nearly final, you need to move on to other issues and subjects. I don't want you to spend any additional EPA time on climate change. No papers, no research etc."³ I find it hard to reconcile these actions with the President's direction, or the EPA Administrators own word when she promised "Political appointees will not compromise the integrity of EPA's technical experts to advance particular regulatory outcomes," and "EPA's addressing of scientific decisions should reflect the expert judgment of the Agency's career scientists and independent advisers."⁴

1. Is the NCEE Director's exclusion of the staff report on the grounds that it did not advance the "policy case" for the endangerment finding consistent with President Obama's guidance that "facts drive scientific decisions—not the other way around?"⁵ How will the Administration handle issues such as this going forward?

Interagency Deliberations on EPA's Greenhouse Gas Endangerment Finding

These reports of questionable interference into science-related policymaking extend beyond EPA. An interagency report marked "Deliberative/Attorney-Client Privilege" leaked last month indicated that regulating greenhouse gases under the Clean Air Act "is likely to have serious economic consequences for regulated entities throughout the U.S. economy, including small businesses and small communities." The memo went on to state that:

"In the absence of a strong statement of the standards being applied in this decision, there is a concern that EPA is making a finding based on (1) 'harm' from substances that have no demonstrated direct health effects, such as respiratory or toxic effects, (2) available scientific data that purports to conclusively establish the nature and extent of the adverse public health and welfare impacts are almost exclusively from non-EPA sources, and (3) applying a dramatically expanded precautionary principle."⁶

³ Robin Bravender, "Two EPA Staffers Question Science Behind Climate 'Endangerment' Proposal," *The New York Times*, June 26, 2009, Business Section.

⁴ Tom Avril and John Sullivan, "EPA Nominee Vows to Follow Science," *The Philadelphia Inquirer*, January 15, 2009.

⁵ Remarks by the President at the National Academy of Sciences Annual Meeting, April 27, 2009.

⁶ <http://www.regulations.gov/fdmspublic/component/main?main=DocumentDetail&o=0900006480965abd>

It seems as though one of the most important and far-reaching decisions made by the EPA was forced through the interagency review process with little regard for appropriate rules, procedures, scientific integrity, or transparency. This is particularly troubling given the recent direction in the President's March 9, 2009 memorandum that "each agency should make available to the public the scientific or technological findings or conclusions considered or relied on in policy decisions."⁷ After this memo was revealed, an Administration official quickly attempted to publicly discredit and "out" a long-time civil servant as a "Bush Administration hold-over" – despite the fact that press reports indicated that employee entered government service during the Clinton Administration, and prior to that served on the staff of a Democratic Member of Congress.⁸ Retaliation against employees because they provide findings that inconveniently contradict political goals is unacceptable.

2. Does the attempt to discredit a government employee and his or her associated comments in the interagency review process violate the letter or spirit of subsection (1)(f) of the President's memorandum on scientific integrity regarding whistleblower protections as they relate to agency decision-making processes? If not, why? If so, how is this being addressed?

The Climate Czar's "Vow of Silence"

In developing new fuel economy standards for passenger vehicles and light trucks, it seems as though the Administration also practiced doublespeak. While the Administration promised unprecedented levels of transparency, Carol Browner, the President's "Climate Czar" actively engaged in limiting the public's access to these deliberations. On May 20, 2009 the *New York Times* reported that the White House held a series of secret meetings with select special interest groups as they were crafting the new standards. In that same report, Mary Nichols, the head of the California Air Resources Board (CARB) stated that "Browner quietly orchestrated private discussions from the White House with auto industry officials," and that "[we] put nothing in writing, ever."⁹ Initial review of these directives point to a clear attempt to subvert the Presidential Records Act, which directs the President to take "all such steps as may be necessary to assure that the activities, deliberations, decisions, and policies that reflect the performance of his constitutional, statutory, or other official or ceremonial duties are adequately documented and that such records are maintained as presidential records."¹⁰ If these reports are true, it is hard to imagine how this would promote the President's pledge to "creat[e] an unprecedented level of openness in government."¹¹

⁷ White House Memorandum, Subject: Scientific Integrity, March 9, 2009

⁸ Robin Bravender, "Murky Reg-Review Process Sets Stage for Frenzy Over OMB Climate Memo," *The New York Times*, May 14, 2009, Business Section.

⁹ Colin Sullivan, "Vow of Silence Key to House-Calif. Fuel Economy Talks," *The New York Times*, May 20, 2009, Business Section.

¹⁰ 44 U.S.C. § 2203

¹¹ White House Memorandum, Subject: Transparency and Open Government, January 21, 2009

Secret White House Meetings

Following the same opaque and exclusive process that produced new fuel economy standards, the White House continues to block Freedom of Information Act (FOIA) requests and general inquiries into coal executives' and lobbyists' secret meetings with the White House regarding the development of the Administration's "clean coal" policies.¹² FOIA requests for White House visitor logs by MSNBC and the Citizens for Responsibility and Ethics in Washington (CREW) were rejected despite the President's declaration of transparency and openness.¹³¹⁴ The Administration's refusal to work in the light of day is particularly perplexing given the President's admonishments as a candidate of the previous Administration's Energy Task Force meetings.¹⁵

3. Are the above actions consistent with the principle in the President's executive memorandum on transparency that the Administration "will take appropriate action, consistent with law and policy, to disclose information rapidly in forms that the public can readily find and use." Further, are they consistent with section (1)(d) of the memorandum on scientific integrity stating that agencies "should make available to the public the scientific or technological findings or conclusions considered or relied upon in policy decisions?" Last, are they consistent with the letter and spirit of the Presidential Records Act? If not, why? If so, how is this issue being addressed?

Climate Change Science Program

On June 16, 2009 the U.S. Global Change Research Program released a report titled "Global Climate Change Impacts in the United States." Following the report's release, you stated that it "integrates the most up-to-date scientific findings into a comprehensive picture."¹⁶ Despite this declaration, several criticisms have been leveled against the report for systemically misrepresenting the best science on the issues of climate change and natural disasters. Specifically in question is the exclusion of a large body of recent peer-reviewed scientific literature on natural disasters in favor of inclusion of non-peer-reviewed scientific research that might strengthen the Administration's stated policy goal of greenhouse gas regulation.¹⁷

4. Was the decision to exclude peer-reviewed data in favor of non-peer reviewed information consistent with section (1)(c) of the President's memorandum on scientific integrity stating that "when scientific or technological information is

¹² Michael Isikoff, "Obama Closes Doors on Openness," *Newsweek*, June 29, 2009.

¹³ Bill Dedman, "Obama Blocks List of Visitors to White House," MSNBC Online, June 16, 2009.

¹⁴ CREW, "CREW v. U.S. Department of Homeland Security (White House Visitor Logs - Coal Execs), Citizens for Responsibility and Ethics in Washington, <http://www.citizensforethics.org/node/40129>.

¹⁵ Organizing for America, "Remarks of Senator Obama at the Lobbying Reform Summit," Barack Obama Online, http://www.barackobama.com/2006/01/26/remarks_of_senator_barack_obam_6.php

¹⁶ Office of Science and Technology Policy, "New Report Provides Authoritative Assessment of National, Regional Impacts of Global Climate Change," Press Release, 16 June 2009.

¹⁷ John Tierney, "U.S. Climate Report Assailed," *The New York Times*, June 18, 2009, Science Section.

considered in policy decisions, the information should be subject to well-established scientific processes, including peer review where appropriate, and each agency should appropriately and accurately reflect that information in complying with and applying relevant statutory standards." If so, how is it consistent? If not, what is being done to address the issue?

Astute observers will recognize that the underlying issues relating to suppression, censoring, and retribution are not purely scientific in nature, and therefore are not germane to the President's memorandum on science integrity. Previous investigations into the censoring of scientists focused not on whether their research findings were suppressed, but on whether they were prevented from communicating their findings and opinions. A NASA Inspector General investigation found that the ability of Dr. James Hansen to communicate his findings was impaired despite giving over 1,400 on-the-job interviews.¹⁸ More importantly, it also found "no evidence indicating that NASA blocked or interfered with the actual research."¹⁹ Issues surrounding Dr. Hansen focused on his ability to communicate with the media regarding policy decisions. Unlike the Hansen incident, evidence in these cases clearly point to Administration officials directly impeding scientific work with unambiguous directives such as "No papers, no research etc."²⁰ Therefore, I find these new incidents even more troubling than previous events.

I am also concerned that these are not isolated instances. The importance of these underlying issues being addressed is far-reaching and will impact the lives of every American. Consequently, the public deserves more than rhetoric. Because of this apparent pattern of muzzling experts, limiting access, retaliating against dissent, and systematically misrepresenting science, we respectfully request that you respond with:

5. A plan to reconcile the above listed discrepancies with the Administration's principles of scientific integrity and transparency outlined in the President's January 21 and March 9, 2009 memoranda.
6. A description of the steps taken by your office to ensure that negative employment actions will not be taken against individuals who present information contrary to the Administration's policy goals.
7. A plan to ensure that employees' work and media access is not restricted by Administration or Agency officials because of policy goals.
8. An explanation of whether or not OSTP decided to maintain and advance the principles outlined by the previous Administration in Dr. Marburger's May

¹⁸ Investigative Summary: Regarding the Allegations that NASA Suppressed Climate Change Science and Denied Media Access to Dr. James E. Hansen, a NASA Scientist, NASA, Office of the Inspector General, June 2, 2008.

¹⁹ *Id.*

²⁰ Robin Bravender, "Two EPA Staffers Question Science Behind Climate 'Endangerment' Proposal," *The New York Times*, June 26, 2009, Business Section.

28, 2008 memorandum on "Principles for the Release of Scientific Research Results."²¹

I look forward to working with you to ensure that scientific integrity and transparency are priorities in the new Administration. Please respond to these requests no later than July 24, 2009. If you have any questions, please contact Mr. Tom Hammond, professional staff member, Subcommittee on Investigations and Oversight, Committee on Science and Technology at 202-225-6371.

Sincerely,



REP. PAUL BROUN, M.D.
Ranking Member
Subcommittee on Investigations
and Oversight

cc: REP. BRAD MILLER
Chairman
Subcommittee on Investigations & Oversight

²¹ Office of Science and Technology Policy Memorandum, Subject: Principles for Release of Scientific Research Results, May 28, 2008

From: Holdren, John P.
Sent: Monday, May 10, 2010 4:40 PM
To: DL-OSTP-ALL
Subject: Reminder: Compliance with the Federal Records Act and the President's Ethics Pledge

Dear Colleagues - Please see the important memo below. Thank you. John

JOHN P. HOLDREN
Assistant to the President for Science and Technology
and Director, Office of Science and Technology Policy
Executive Office of the President of the United States
jholdren@ostp.eop.gov
Executive Assistant Karrie Pitzer

MEMORANDUM FOR ALL OSTP EMPLOYEES

FROM: JOHN P. HOLDREN
SUBJECT: Reminder: Compliance with the Federal Records Act and the President's Ethics Pledge

OSTP has long had an excellent record of complying with legal and ethical standards. We should all be proud of that record, and we all need to be vigilant in maintaining it. This memo describes how one of our employees recently fell short in this regard, inadvertently implicating two important standards that govern our activities as Federal employees: the Federal Records Act and the President's Ethics Pledge. The information below serves as a reminder of what these standards require from all of us and what you must do to ensure compliance.

The Federal Records Act

OSTP is subject to the Federal Records Act (FRA). FRA guidance was provided to you at your in-briefing; more detailed information is available at <http://www.archives.gov/records-mgmt/publications/documenting-your-public-service.html>. In general, the FRA requires that OSTP employees preserve records of government business, including emails. See 44 U.S.C. § 3301. Our email system is designed to ensure that all emails sent to or from an OSTP account are automatically and properly preserved. To ensure that we comply with the FRA with respect to emails, all OSTP-related email communications should be conducted using your OSTP email accounts.

In the course of responding to the recent FOIA request, OSTP learned that an employee had, in a number of instances, inadvertently failed forward to his OSTP email account work-related emails received on his personal account. The employee has since taken corrective action by forwarding these additional emails from his personal account to his OSTP account so that all of the work-related emails are properly preserved in his OSTP account.

If you receive communications relating to your work at OSTP on any personal email account, you must promptly forward any such emails to your OSTP account, even if you do not reply to such email. Any replies should be made from your OSTP account. In

this way, all correspondence related to government business - both incoming and outgoing - will be captured automatically in compliance with the FRA. In order to minimize the need to forward emails from personal accounts, please advise email senders to correspond with you regarding OSTP-related business on your OSTP account only.

The President's Ethics Pledge

Paragraph Two of the Ethics Pledge that some OSTP employees have signed per Executive Order 13490 prohibits certain communications with former employers and clients on matters relating to the signer's official duties for two years from the date of appointment. See

http://www.usoqe.gov/ethics_guidance/daeograms/dqr_files/2009/do09003a.pdf. All Pledge signers received guidance on the requirements of the Pledge when they joined OSTP. Detailed guidance on the Pledge is available at:
http://www.usoqe.gov/ethics_guidance/daeograms/09_daeograms.aspx.

In connection with the above-mentioned FOIA request, OSTP learned there were several communications between the OSTP employee and his former employer involving matters within the scope of the employee's official duties at the OSTP. Most of these communications did not violate Paragraph Two of the Pledge, either because the OSTP employee did not reply or because the communications were to or from a person who works at the former employer in that person's official capacity as a member of a Federal Advisory Committee. However, there were several emails in which the OSTP employee discussed matters within the sphere of his official duties with representatives of his former employer who were acting in their capacity as employees of his former employer. These communications violated the employee's Ethics Pledge.

Remedial Actions

With regard to the Federal Records Act, the employee has since taken corrective action so that all work-related emails that he received at his personal email address are now properly preserved on his OSTP email account. With regard to the President's Ethics Pledge, the employee recognizes that those communications were inappropriate and violated Paragraph Two of the ethics pledge. The employee has been reprimanded on these issues and received additional individual training on his obligations under the FRA and the ethics pledge.

We will be conducting refresher training on ethics and FRA obligations in the coming weeks. If you have questions on either subject at any time, please contact Rachael Leonard, OSTP's General Counsel and DAEO, x66125. On FRA issues, you may also contact OSTP Records Officer, Miriam Eubanks, x67331.

It is very important that we all follow the rules and standards that govern our conduct as Federal employees, including the FRA and the President's Ethics Pledge. The public has put its trust in us, and it is the responsibility of every OSTP employee to uphold that trust.

ATTACHMENT

1. The term "records" is to be construed in the broadest sense and shall mean any written or graphic material, however produced or reproduced, of any kind or description, consisting of the original and any non-identical copy (whether different from the original because of notes made on or attached to such copy or otherwise) and drafts and both sides thereof, whether printed or recorded electronically or magnetically or stored in any type of data bank, including, but not limited to, the following: correspondence, memoranda, records, summaries of personal conversations or interviews, minutes or records of meetings or conferences, opinions or reports of consultants, projections, statistical statements, drafts, contracts, agreements, purchase orders, invoices, confirmations, telegraphs, telexes, agendas, books, notes, pamphlets, periodicals, reports, studies, evaluations, opinions, logs, diaries, desk calendars, appointment books, tape recordings, video recordings, e-mails, voice mails, computer tapes, or other computer stored matter, magnetic tapes, microfilm, microfiche, punch cards, all other records kept by electronic, photographic, or mechanical means, charts, photographs, notebooks, drawings, plans, inter-office communications, intra-office and intra-departmental communications, transcripts, checks and canceled checks, bank statements, ledgers, books, records or statements of accounts, and papers and things similar to any of the foregoing, however denominated.

2. The terms "relating," "relate," or "regarding" as to any given subject means anything that constitutes, contains, embodies, identifies, deals with, or is in any manner whatsoever pertinent to that subject, including but not limited to records concerning the preparation of other records.



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
WASHINGTON, D.C. 20460

DEC 12 2012

OFFICE OF CONGRESSIONAL AND
INTERGOVERNMENTAL RELATIONS

The Honorable Ralph Hall
Chairman
Committee on Science, Space, and Technology
U. S. House of Representatives
Washington, D.C. 20515

Dear Mr. Chairman:

I am writing in response to your November 15, 2012, letter to U.S. Environmental Protection Agency Administrator Lisa P. Jackson. I appreciate the opportunity to correct the inaccuracies in the article that you cite in your letter.

The practice of EPA Administrators having a public and a secondary email address is not new. For nearly two decades, EPA Administrators have managed the agency with two email accounts: a public account and a secondary account. The email address for Administrator Jackson's public account is posted on the EPA's website and is used by hundreds of thousands of Americans to send messages to the Administrator. This account is maintained and monitored by staff, and the emails are processed as official correspondence as appropriate.

The secondary account is an everyday, working email account of the Administrator to communicate with staff and other government officials. This secondary email account is used for practical purposes. Given the large volume of emails sent to the public account – more than 1.5 million in fiscal year 2012, for instance – the secondary email account is necessary for effective management and communication between the Administrator and colleagues. This practice of maintaining one staff-managed public email address and another secondary address for use by a high-profile individual is commonly employed in both the public and private sector.

The EPA has implemented policies and procedures to comply with the EPA's legal obligations under the Federal Records Act and the Freedom of Information Act. To comply with these laws, both the public email account and the secondary email account are saved as records and are subject to FOIA requests and Congressional oversight. The secondary email address is redacted from released documents in order to avoid proliferation of use and the attendant loss of the utility of the secondary email account, and the established practice is to mark "Administrator" when redacting the secondary email address so the requestor knows the origin of the records. Thus, this

longstanding and bipartisan practice of segregating Administrator emails into public and secondary accounts does not hinder compliance with FOIA requests or Congressional oversight at the EPA.

Again, thank you for your letter. If you have further questions regarding this matter, please contact me or have your staff call Tom Dickerson in my office at (202) 564-3638.

Sincerely,



Arvin Ganesan
Associate Administrator

cc: The Honorable Eddie Bernice Johnson
Ranking Member

Document Log Item

Release

Addressing

From

Gina McCarthy/DC/USEPA/US

To

Richard Windsor/DC/USEPA/US@EPA
Daniel Kanninen/DC/USEPA/US@EPA
Bob Perciasepe/DC/USEPA/US@EPA

CC

Alisha Johnson/DC/USEPA/US@EPA
Arvin Ganesan/DC/USEPA/US@EPA
Betsaida Alcantara/DC/USEPA/US@EPA

BCC

Description

Form Used Reply

Subject

Re: Letter from the President to the Speaker of
the House of Representatives.

Date/Time

08/30/2011 04:15 PM

of Attachments

0

Total Bytes

10,235

NPM

Contributor

Arvin Ganesan

Processing

Comments

 Clear Category Non-responsive

Release

 Printed

Body

Document Body

Quick look: The numbers in the appendix re: Ozone and MATS, are accurate, but approximate. Re: the Major Source Boilers, looks like they pulled the \$3 billion from the April 2010 proposal, which is accurate, but we finalized (and immediately reconsidered) a significantly less costly boiler rule in February 2011 (\$1.4 billion).

Richard Windsor.

----- Original Message -----

From: Richard Windsor

Sent: 08/30/2011 04:10 PM EDT

To: Daniel Kanninen; Bob Perciasepe

Cc: Alisha Johnson; Arvin Ganesan; Betsaida Alcantara; Bicky Corman; Bob Sussman; Gina McCarthy; Janet Woodka; Laura Vaught; Michael Goo; Sarah Pallone; Seth Oster

Subject: Re: Letter from the President to the Speaker of the House of Representatives.

Sorry. I haven't reviewed the POTUS letter carefully. What is the significant error?

Daniel Kanninen

----- Original Message -----

From: Daniel Kanninen
Sent: 08/30/2011 04:00 PM EDT
To: Bob Perciasepe
Cc: Alisha Johnson; Arvin Ganesan; Betsaida Alcantara; Bicky Corman; Bob Sussman; Gina McCarthy; Janet Woodka; Laura Vaught; Michael Goo; Richard Windsor; Sarah Pallone; Seth Oster; Diane Thompson
Subject: Re: Letter from the President to the Speaker of the House of Representatives.

I have spoken with Chris Lu, who also was unaware of the letter and it's release prior to it going out the door.

He is following up with OIRA now. I made several points to him for that purpose. First, that we've spent a great deal of time and energy framing these rules with the public health and environmental benefits, and when and how they are driven by statutory, scientific and legal obligations, which this letter and appendix do not. And second, that in the interest of both accuracy and situational awareness tighter coordination would be appreciated and in this case would have avoided a fairly significant error.

Chris found those to be compelling points and I'm sure will relay them to OIRA (Cass and/or Fitzpatrick was the inference), but I would certainly endorse relaying that message to others.

dk

Dan Kanninen
White House Liaison
U.S. Environmental Protection Agency
[REDACTED]

Bob Perciasepe We did not get contacted Bob Perciasepe 08/30/2011 02:53:07 PM

From: Bob Perciasepe/DC/USEPA/US
To: Richard Windsor/DC/USEPA/US@EPA, Betsaida Alcantara/DC/USEPA/US@EPA, Bob Sussman/DC/USEPA/US@EPA, Gina McCarthy/DC/USEPA/US@EPA, Arvin Ganesan/DC/USEPA/US@EPA, Laura Vaught/DC/USEPA/US@EPA, Daniel Kanninen/DC/USEPA/US@EPA, Janet Woodka/DC/USEPA/US@EPA, Sarah Pallone/DC/USEPA/US@EPA, Seth Oster/DC/USEPA/US@EPA, Alisha Johnson/DC/USEPA/US@EPA, Michael Goo/DC/USEPA/US@EPA, Bicky Corman/DC/USEPA/US@EPA
Date: 08/30/2011 02:53 PM
Subject: Re: Letter from the President to the Speaker of the House of Representatives.

We did not get contacted

Bob Perciasepe
Deputy Administrator
[REDACTED]

Richard Windsor

----- Original Message -----

From: Richard Windsor
Sent: 08/30/2011 02:05 PM EDT
To: Betsaida Alcantara; Bob Sussman; Bob Perciasepe; Gina McCarthy; Arvin Ganesan; Laura Vaught; Daniel Kanninen; Janet Woodka; Sarah Pallone; Seth Oster; Alisha Johnson; Michael Goo; Bicky Corman
Subject: Re: Letter from the President to the Speaker of the House of

Representatives.

Did anyone get any heads up on this letter?

Betsaida Alcantara

----- Original Message -----

From: Betsaida Alcantara

Sent: 08/30/2011 12:47 PM EDT

To: Richard Windsor; Bob Sussman; Bob Perciasepe; Gina McCarthy; Arvin Ganesan; Laura Vaught; Daniel Kanninen; Janet Woodka; Sarah Pallone; Seth Oster; Alisha Johnson; David Bloomgren; Michael Goo; Bicky Corman

Subject: Fw: Letter from the President to the Speaker of the House of Representatives.

This just went out, it focuses heavily on the executive order to reduce burdens of regulation.

----- Forwarded by Betsaida Alcantara/DC/USEPA/US on 08/30/2011 12:45 PM -----

From: White House Press Office <noreply@messages.whitehouse.gov>
To: Betsaida Alcantara/DC/USEPA/US@EPA
Date: 08/30/2011 12:28 PM
Subject: Letter from the President to the Speaker of the House of Representatives.

THE WHITE HOUSE
Office of the Press Secretary

FOR IMMEDIATE RELEASE
August 30, 2011

Attached is the text of a letter from the President to the Speaker of the House of Representatives.

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The White House · 1600 Pennsylvania Avenue, NW · Washington DC 20500 · 202-456-1111
[attachment "2011reg.boehner.ltr.rel.pdf" deleted by Richard Windsor/DC/USEPA/US]