

Extend the Commemorative Landscape THE NORTHWEST RECTANGLE

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The Northwest Rectangle—a place of beautiful and monumental institutions adjacent to the National Mall—can become an accessible and walkable cultural destination and workplace. An interconnected system of parks can extend the commemorative qualities of the National Mall northward to link the John F. Kennedy Center for the Performing Arts with the Lincoln Memorial, the White House, and President's Park.

The Northwest Rectangle can emphasize its own distinctive identity of historic, architectural, cultural, and scenic interest by capitalizing on the prominence of the Kennedy Center, a living memorial to President John F. Kennedy, and strengthening its connection to nearby iconic landscapes and the educational and diplomatic institutions in the vicinity. In a rejuvenated Northwest Rectangle, pedestrians and transit vehicles would easily make their way between the river, the National Mall, the Kennedy Center, and downtown Washington. Fundamental to achieving this objective would be decking over disruptive roadways, creating a new park along the Potomac River, strategically locating cultural attractions, shops, and visitor amenities along the E Street corridor, and cohesively knitting together the precinct's parks and plazas.

Consolidated and less intrusive infrastructure for the Theodore Roosevelt Bridge would maintain vehicular access and capacity while eliminating the roadways and access ramps that currently disrupt the area. It would also allow the establishment of a ceremonial boulevard between the Kennedy Center and the Lincoln Memorial.



Context

During the early 20th century, the federal government established an enclave of major government headquarters in the Northwest Rectangle, the counterpart to the Federal Triangle complex east of the White House. Most of the land is in federal ownership, and the area is known for the modern classical style of its buildings. Major international organizations and private businesses are also housed here, in office buildings of various architectural styles and sizes. George Washington University is dispersed throughout a 20-block area immediately north of the Rectangle. Cultural centers anchor both ends of the precinct, with the Kennedy Center to the west and Constitution Hall and the Corcoran Gallery of Art, among others, to the east. There are few shops or restaurants to serve workers and visitors in the area. As currently configured, the precinct is reaching its built capacity.

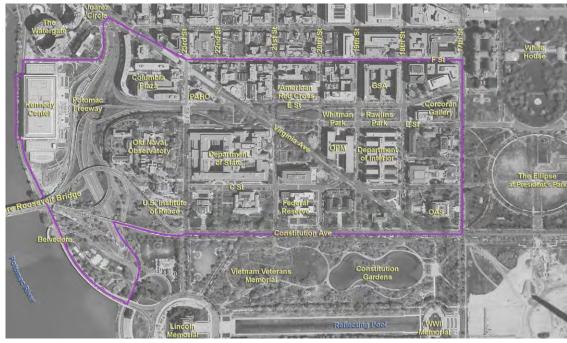
In the 1960s, some of Washington's most ambitious highway and bridge projects were implemented in the precinct, such as the Theodore Roosevelt Bridge, the Potomac Freeway, and the E Street Expressway. An underused, six-lane "highway to nowhere" was never completed and the portion that was built does not connect directly to surrounding streets. The highway chasms, overpasses, and interchanges, along with the sprawling Roosevelt Bridge approaches, profoundly disrupt the area's urban fabric and city life.

Currently, the maze of roads and bridges provide vehicular connections and alternate routes for commuters moving between areas of the city. However, the tangle of infrastructure has severed the Kennedy Center from the city and caused severe disruptions to the city's street grid, impeding pedestrian and vehicular mobility and safety. This infrastructure, in conjunction with a poor mix of uses in the precinct, isolates the universities, international institutions, businesses, and neighborhoods in downtown's west end from the Northwest Rectangle, the National Mall, and the waterfront.

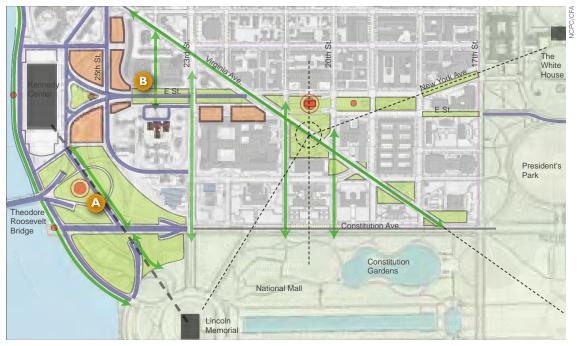
The Kennedy Center each year attracts more than five million visitors and is only 500 yards from the National Mall. However, reaching the center on foot is perilous. The nearest Metrorail station is half a mile away and there are no direct or clearly marked paths to the Center from the National Mall, the riverfront, or downtown. Pedestrians must improvise a hazardous crossing over either Virginia Avenue or Rock Creek Parkway to reach the Center.

A comprehensive solution to this challenge will require significant changes to current transportation infrastructure and improvements to the public realm. To create a truly accessible waterfront and reconnect this portion of the city to the National Mall and downtown's west end, the freeway ramps to the Theodore Roosevelt Bridge will need to be rerouted and placed in tunnels. To link the Kennedy Center to the east, ramps leading to and from the E Street Expressway will need to be lowered, modified, or eliminated.

One of the architectural treasures of the precinct is the Potomac Annex, also known as the Old Naval Observatory. It houses the Naval Bureau of Medicine and Surgery and sits on a hilltop surrounded by highways. Its historic buildings, expansive grounds, and panoramic views of the Potomac River and National Mall offer a campus of character and distinction. South of the Potomac Annex facing the National Mall, a new headquarters for the U.S. Institute of Peace is destined to be a landmark and gateway for this part of the city.



Aerial view of the Northwest Rectangle.



The Framework Plan proposal for the Northwest Rectangle.

Key Improvements

- A. Link the Kennedy Center with the Lincoln Memorial by establishing a ceremonial boulevard and enhanced waterfront esplanade that will extend the powerful symbolic qualities of the National Mall.
- B. Connect the Kennedy Center with the White House and President's Park by establishing the E Street corridor as a commemorative linear park with places for cultural enrichment and leisure activities, and by extending the street grid and placing infill development over the Potomac Freeway.



Link the Kennedy Center with the Lincoln Memorial

The Kennedy Center's role as a national presidential memorial should be enhanced through dramatic new relationships with nearby memorials and ceremonial areas. These visual and physical links would extend the symbolic qualities of the National Mall to the Northwest Rectangle along the Potomac River.

The maze of interchange ramps associated with the Theodore Roosevelt Bridge should be reconfigured and decked, and an expansive, pedestrian-friendly landscape should be created along the river These actions would improve access, create a commemorative gateway to the nation's capital, provide new flexible open space south of Constitution Avenue for recreation, and provide green areas for stormwater management and additional trees.

The changes to this area would also improve the connection between the National Mall and Georgetown and contribute to the continuous riverfront trail linking the Potomac and Ancostia Rivers.

The central feature of this proposal is a new ceremonial boulevard and commemorative landscape that will strengthen the visual and symbolic connection between the Kennedy Center and the Lincoln Memorial. The character of this open space would reinforce the commemorative function of the Kennedy Center and blend the expansive character of the National Mall with the urban identity of the Northwest Rectangle.

Anchored by iconic presidential memorials and located near many of the nation's diplomatic institutions, including the new U.S. Institute of Peace, the new boulevard will improve pedestrian and vehicular connections between Constitution Avenue and the Northwest Rectangle and provide a place for ceremonial and celebratory functions. Constitution Avenue, which currently terminates at a bridge ramp on the west, should be extended to restore its historic terminus on the Potomac River. This location was designed as a belvedere and is an important opportunity for a future memorial and waterfront access. Additionally, the northwestern terminus of Virginia Avenue—an area of potential scenic beauty currently occupied by a surface parking lot should also be used for commemoration and recreation.

The riverfront experience would also become more inviting if high-speed commuter traffic were rerouted from Rock Creek Parkway to the currently underused Potomac Freeway. This shift in traffic would establish the riverfront as a welcoming and safe pedestrian environment for residents, workers, students, and visitors, while potentially improving commuter movement between Georgetown and the monumental core.



Current view of the Potomac Freeway and Theodore Roosevelt Bridge ramps, looking southeast from the Kennedy Center toward the Lincoln Memorial.



Tunneling and realigning the freeways will permit a graceful and ceremonial connection between the Kennedy Center and the Lincoln Memorial, including areas for commemoration and recreation.

A PRESIDENTIAL SETTING For decades, there has been a need to correct the tangle of highways around the Kennedy Center that effectively isolate it from the National Mall, the Potomac River, and the rest of the city. There also have been numerous proposals to create a physical connection from the Kennedy Center terrace to the Potomac River.

Extending the Legacy called for highway decking to make space for a lively civic plaza on the east side of the Kennedy Center. Subsequent efforts by the U.S. Department of Transportation and the Kennedy Center detailed options for spanning the highway, improving access for pedestrians and motorists, and expanding the Kennedy Center for additional performing arts and support space. The *Framework Plan's* recommendations for the Kennedy Center broadly reflect *Extending the Legacy* proposals and build upon those advanced by Rafael Viñoly, the architect



Concept for stairways connecting the west terrace of the Kennedy Center to the Potomac River.



Proposed street-level improvements of the Framework Plan.

who worked with the Kennedy Center terrace to advance this vision.

A civic plaza over the existing freeway, with new plantings and fountains, would serve as a dramatic forecourt to this presidential memorial. It would also provide two new building sites for rehearsal, exhibit, educational, and performance space. These new buildings should be designed to appropriately frame the existing Kennedy Center and reinforce its stature as a premier presidential memorial. The plaza should be edged with street-level public uses, such as a visitor center, shops, and restaurants, to animate it during daytime and evening hours, and create a lively new Washington destination. The local street grid, including 25th and 26th Streets, should be reestablished and C Street could be extended as part of the street network. The reestablished urban grid should extend northward to Juarez Circle on Virginia Avenue.

The technical work required to develop the complex transportation proposals is beyond the scope of the *Framework Plan*. However, the Kennedy Center Access Study, conducted by the Federal Highway Administration, and the Theodore Roosevelt Memorial Bridge study, conducted by the District of Columbia Department of Transportation, have suggested viable solutions that are worthy of further consideration and analysis.

The *Framework Plan* supports the current proposal for a pedestrian connection from the Kennedy Center's western terrace down to the waterfront esplanade with stairways and an elevator bank landing on a landscaped plaza along the river. This important connection from the Kennedy Center to the Potomac esplanade would create a new destination where people can sit and enjoy the views of the river.

Variation Ave.

The Framework Plan proposal for the area between the Kennedy Center and the Lincoln Memorial.

- 1. Deck the Theodore Roosevelt Bridge approach ramps to develop a new ceremonial boulevard between the Kennedy Center and the Lincoln Memorial.
- 2. Deck the Potomac Freeway to expand the Kennedy Center cultural facility and create a civic plaza that promotes urban sustainability through low-impact development techniques.
- 3. Construct a staircase from the Kennedy Center's west terrace down to the waterfront.
- 4. Restore the historic terminus of Constitution Avenue at the belvedere.
- 5. Develop a more pedestrian-friendly riverfront promenade.
- 6. Create a flexible open space for recreation and gatherings.

Connect the Kennedy Center with the White House and President's Park

The Northwest Rectangle should become a destination in its own right through new development and a series of connected parks centered on E Street and Virginia Avenue between the Kennedy Center on the west and the White House on the east.

With E Street serving as the organizing spine, a series of cohesively designed open spaces, combined with the plazas and building yards of the flanking government buildings, will create a well-defined sequence of commemorative parks between the White House and President's Park and the Kennedy Center. The walkable corridor would provide approximately 250,000 square feet of infill development opportunity for the Department of State within its northern building yard on the south side of E Street. This additional federal office space, combined with the almost 1.5 million square feet of mixed-use development potential at the Kennedy Center plaza and the new U.S. Institute of Peace Headquarters, could transform the Northwest Rectangle into a more desirable workplace and a destination for visitors and nearby residents.

The confluence of open spaces that flank Virginia Avenue between 19th and 22nd Streets creates an opportunity for a new cultural destination and a vibrant public park. This park could include a cultural building, commemorative works dedicated to the arts, and other public amenities that would create a welcome outdoor space for the surrounding neighborhood and George Washington University. Located halfway between the Kennedy Center and the White House grounds, this location provides a prominent setting for a visitor destination midway between the cultural hubs at either end of the precinct and between downtown and the National Mall. This location reinforces both a secondary cross-axis of the L'Enfant Plan and a node on the McMillan "Kite Plan."

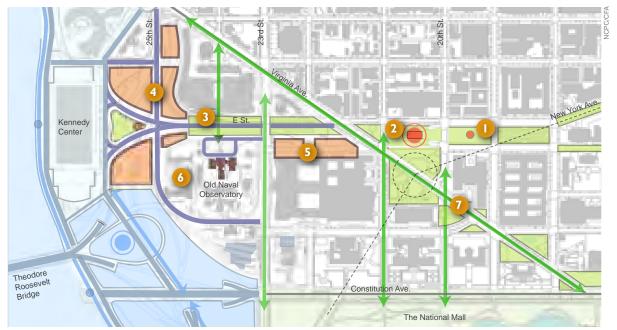
An elegant eastern approach to the Kennedy Center should be established for pedestrians and motorists by reclaiming E Street as a continuous at-grade landscaped boulevard stretching for the mile between the Kennedy Center and the White House and President's Park. The new connection would be achieved by decking over the E Street Expressway from the Kennedy Center to Virginia Avenue and over a portion of the expressway ramps between 20th and 21st Streets.

This new system of parks along E Street would also fulfill an important role in managing stormwater, including cisterns, rain gardens, and pervious pavement, and could become a model for new sustainable urban parks. The corridor should also incorporate renewable energy and green site and building technologies ranging from cultural venues to vending kiosks.

Access to the parks should be provided along a pedestrian-friendly E Street designed to accommodate all modes of travel. The E Street corridor should become a vital east-west public transit link between the Northwest Rectangle and the Federal Triangle.

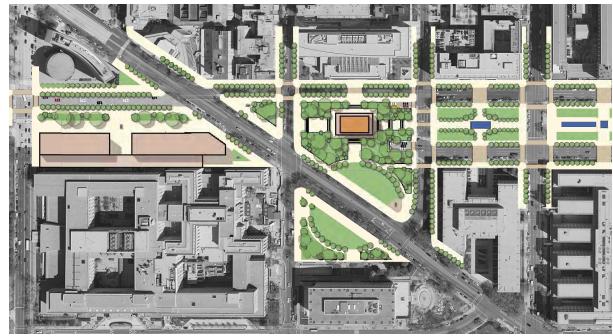
Pedestrian movement between downtown Washington, the Foggy Bottom Metro station, and the National Mall should be improved. This can be achieved along Virginia Avenue and E, 20th, 21st, and 23rd Streets through street and park beautification, public space programming, and improved signage and wayfinding. In addition, pedestrians can be encouraged to move easily between the Northwest Rectangle and the National Mall by improving the linear parks and commemorative areas and building on the artistic, diplomatic, and Latin American themes currently in this area.

The topographic and historic significance of the Old Naval Observatory, which sits atop a prominent hilltop overlooking the National Mall and the river, warrants special programming to allow some public access, such as public event space or walking and biking tours. These actions would further help connect the Northwest Rectangle to the adjacent National Mall and the Potomac River waterfront.



The Framework Plan proposal for the E Street corridor.

- 1. Rehabilitate and improve the E Street linear parks as a cohesive system that includes sustainable solutions to stormwater management and energy conservation.
- 2. Deck the E Street tunnel portals to create a park with cultural or commemorative uses between 20th and 21st Streets.
- Deck the E Street Expressway to reestablish E Street west of Virginia Avenue as a beautiful street.
- 4. Establish 25th Street and develop residences and shops along the street.
- 5. Develop the State Department's northern building yard as expansion office space, constructed according to the latest green building standards.
- 6. Program the Old Naval Observatory for public access and feature its historic significance.
- 7. Make streetscape improvements to Virginia Avenue, 20th, 21st, and 23rd Streets.



Decking over portions of E Street could provide a new cultural or commemorative opportunity near the intersection of E Street and Virginia Avenue.



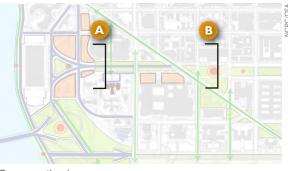
Current view of the Virginia Avenue and 20th Street intersection, looking northwest.



Cross-section of proposed E Street, looking west from 23rd Street toward the Kennedy Center.



Cross-section of proposed E Street, looking west from 20th Street toward a proposed cultural site.



Cross-section key.



A new cultural or commemorative work between E Street and Virginia Avenue could extend the commemorative landscape and help to organize a cohesive park system along the E Street corridor.