

# TRANSCRIPT OF PROCEEDINGS

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IN THE MATTER OF: )  
 )  
EMERGENCY RESPONSE )  
INTEROPERABILITY CENTER )  
PUBLIC FORUM )

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Before the  
FEDERAL COMMUNICATIONS COMMISSION  
Washington, D.C. 20554

IN THE MATTER OF: )  
 )  
EMERGENCY RESPONSE )  
INTEROPERABILITY CENTER )  
PUBLIC FORUM )

Commission Meeting Room  
FCC Building  
445 12th Street, S.W.  
Washington, D.C.

Tuesday,  
March 2, 2010

The parties met, pursuant to notice, at  
2:00 p.m.

BEFORE: JENNIFER MANNER, Deputy Chief, Public  
Safety and Homeland Security Bureau

APPEARANCES:

JAMES ARDEN BARNETT, Jr., Rear Admiral (Ret.),  
Chief, Public Safety and Homeland Security  
Bureau

CHRIS ESSID, Director, Office of Emergency  
Communications,  
DHS Jeffery Goldthorp, Chief, Communications  
Systems Analysis Division, PSHSB  
DERECK ORR, Program Manager for Public Safety

Communications, Office of Law Enforcement  
Standards, NIST

ZIAD SLEEM, Associate Division Chief, WTB  
Spectrum and Competition Policy Division

## APPEARANCES ( CONT'D )

Registered Speakers:

HARLIN MCEWIN, PSST/IACP  
BILL CARROW, APCO  
CYNTHIA COLE, Cynergyze Consulting  
JONATHAN DELONG, Zos Communications  
STEPHEN VERBIL, Emergency Telecommunications

Manager, CT. DPS  
GIL ARMENDARIZ, Chairman, Sy Tech Corp  
JOHN DOHERTY, VP Engineering, GEOCommand  
PRUDENCE PARKS, Utilities Telecom Council  
STEVE O'CONNOR, NENA (First VP)  
KEVIN FOOTE, Director, National Emergency

Internet Deflection System  
STACEY BLACK, AT&T



1 Your input today and in the future, quite frankly,  
2 will help us especially in developing the architecture  
3 of ERIC, will help us identify the issues that need to  
4 be resolved, gaps that need to be filled, and  
5 obstacles that we need to overcome.

6 Our vision for ERIC is that it will become  
7 part of the nationwide public safety communications  
8 structure. We're not looking for it to replace any  
9 agency or entity that currently is in place, we're  
10 simply looking to assist an already vibrant community  
11 that's working day in and day out to improve public  
12 safety communications. ERIC will enhance efforts to  
13 move public safety communications forward as we strive  
14 to implement broadband technologies and innovations.

15 In addition, ERIC will facilitate a focused  
16 approach as we work towards creating and implementing  
17 a nationwide wireless public safety broadband network.  
18 It will strive to develop common technical standards  
19 for interoperability on the public safety broadband  
20 network from the start and to update these standards  
21 periodically as broadband technologies evolve. It is  
22 important that we get this network right from day one,  
23 and I've emphasized over and over again we really get  
24 one shot at this, one at-bat, one swing to make sure  
25 that we get it right. Having an entity totally focus

1 on this will help us achieve that goal.

2           Today we hope to touch on the following  
3 topics. Technical requirements for public safety  
4 broadband networks to ensure interoperability, roaming  
5 for frameworks for public safety users, and priority  
6 access for public safety users. This of course isn't  
7 an all inclusive list, but these are important topics  
8 which we want to stay focused on as much as possible  
9 today. I realize there are other things we could be  
10 talking about.

11           Again, thank you for taking the time to be  
12 with us today in person. With those of you who are on  
13 the web, we appreciate your interest in improving  
14 communications for our nation's first responders. The  
15 importance of reliable, interoperable, ubiquitous  
16 communication for public safety cannot be overstated.  
17 Now I'd like to turn it over, the podium, to Chris  
18 Essid, the Director of DHS's Office of Emergency  
19 Communications, for his comments. And once again,  
20 Chris, thank you for your strong partnership with us.

21           MR. ESSID: Good afternoon, Jamie, and  
22 thanks for having me here. I've been the Director of  
23 the Office of Emergency Communications within the  
24 Department of Homeland Security for the last two  
25 years. Before this job I served as Virginia's

1 Commonwealth Interoperability Coordinator in the  
2 Governor's Office, and what seems like a lifetime ago  
3 I was in the U.S. Army as a Military Police Officer.  
4 So I've experienced the issue we're talking about  
5 today at the state level as a user, and now as a  
6 Federal manager, so, you know, a wide variety of  
7 touches on this subject.

8           The U.S. has pushed hard to fully resolve  
9 the problems that keep responders from being able to  
10 communicate with whom they need to when they need to.

11 Per our legislative mandate, the Department of  
12 Homeland Security has driven the national effort to  
13 improve emergency communications for our public safety  
14 and first responders, enhancing operability,  
15 interoperability , and continuity of mission critical  
16 voice, video, and data communications for the people  
17 that we depend upon every day to save lives.

18           We have aggressively moved forward to  
19 integrate broadband and next generation technologies  
20 into the National Emergency Communications Plan, we  
21 have increased technical assistance that directly  
22 targets state and regional goals, we have created  
23 senior level coordinating bodies such as the Safecom  
24 Executive Committee and Emergency Response Council,  
25 and most recently the Emergency Communications

1 Preparedness Center.

2           These groups have already moved forward to  
3 remove key interoperability barriers, and we are  
4 working to coordinate all facets of emergency  
5 communications. Public safety communications  
6 interoperability is a complicated issue that has  
7 changed over time as technology and cultural shifts  
8 enable greater capabilities. One thing I've  
9 experienced first hand is that interoperability in  
10 emergency communications, the problem is 90 percent  
11 coordination, 10 percent technology.

12           Broadband is one such tool that has added a  
13 whole new dimension to communications. It can greatly  
14 enhance the abilities of emergency responders to  
15 accomplish their missions. However, our focus on  
16 training and exercises, standard operating procedures,  
17 and proper governance, all these activities we call  
18 the coordination activities, is just as relevant for  
19 the new technologies as it is to existing LMR  
20 technologies, as it will be for future technologies  
21 that haven't even been invented yet.

22           The public safety community has been using  
23 wireless broadband applications for some time, working  
24 to understand how these data tools complement mission  
25 critical voice capabilities. Some of you in this room



1 have been working on the development of a public  
2 safety broadband network for over a decade, and it's  
3 our responsibility to ensure that we deploy this  
4 smartly. The Emergency Response Interoperability  
5 Center, ERIC is one way to help us do this in a  
6 coordinated way.

7           Already DHS has partnered with the FCC to  
8 begin the process of establishing ERIC to adopt and  
9 enforce standards for a public safety broadband  
10 network. To demonstrate our commitment we are already  
11 strengthening our governance structures, advisory  
12 groups, and grants and technical assistance mechanisms  
13 that will ensure the national network meets public  
14 safety's needs. We look forward to working closely  
15 with the public safety community and the FCC to make  
16 this network a reality. Thank you. And next I would  
17 like to introduce Jeff Goldthorp of the FCC.

18           MR. GOLDTHORP: Thank you Chris. Jamie was  
19 saying I think that the FCC is as committed as we've  
20 ever been to the vision of a nationwide public safety  
21 network. Times change and our methods change. Let's  
22 talk for a minute about the facts on the ground today,  
23 and then we'll get into ERIC and what we have in mind  
24 for ERIC, how we think ERIC can help bring about this  
25 network that we aspire to.

1           First of all, we're seeing around us today  
2 the deployment with vigor of a new generation of  
3 wireless technology, 4G technologies, in the  
4 commercial realm, and the 700 MHz band is happening as  
5 we speak today. And the deployment of these  
6 technologies give public safety an opportunity to  
7 benefit from the features and the functions that come  
8 with them as it relates to broadband. Also gives  
9 public safety the benefit of a whole different cost  
10 platform than what public safety has been accustomed  
11 to. So there are benefits, rich benefits that come  
12 with the deployment and the emergence of a new  
13 generation of commercial wireless technology.

14           The second item is that as we look around us  
15 now, a number of public safety jurisdictions are very  
16 interested in moving forward now, today, in deployment  
17 of broadband public safety networks in their  
18 jurisdictions, that's a fact. So the question we have  
19 to ask ourselves is, is it possible for us to create a  
20 seamless, interoperable, broadband nationwide network  
21 -- that is, a network of networks, not a homogeneous  
22 network, the one that we had imagined a few years ago,  
23 but a network of networks -- is that possible?

24           Absolutely it's possible, it's been done  
25 before, and it can be done again. It may not have

1 been done in public safety before, I'm not thinking  
2 about public safety in the instance I had in my mind  
3 right now, but it has been done and it can be done,  
4 there's no technical reason why it can't be. So we  
5 have to decide, what do we need to do to help make  
6 that happen? And that's where ERIC fits in.

7           There is a need for an entity to try and  
8 harmonize the actions of public safety entities as  
9 they go forward in this new quest. Where those  
10 actions need to be harmonized to enable  
11 interoperability, that's the role of ERIC. ERIC's  
12 functions will tend to be technical in nature, as I'll  
13 describe in a moment, operational in nature. But the  
14 general idea is to try and harmonize the actions of  
15 actors that wouldn't necessarily otherwise be  
16 harmonized where that needs to happen.

17           The Emergency Response Interoperability  
18 Center will be formed at the FCC to do two things.  
19 First of all to adopt technical and operational  
20 framework to enable interoperability for public safety  
21 broadband networks, and second of all to apply and  
22 enforce those requirements by way of whether it be FCC  
23 rules or whether it be license and lease requirements  
24 or whether it be grant conditions. So there's those  
25 two aspects to what we see ERIC and the FCC doing to

1 try and make this happen, to try and bring this all  
2 together.

3           ERIC is going to be working collaboratively  
4 with our Federal partners and with the public safety  
5 advisory committee that we'll be setting up with the  
6 folks that are sitting here, with the OEC at DHS on  
7 matters such as outreach and best practice  
8 development, with NIST on the identification,  
9 development, and participation and standards bodies  
10 and verification, testing and validation. We're also  
11 forming a advisory committee with public safety to  
12 advise us on matters that are knowledgeable to  
13 practitioners in that space. So we're not doing this  
14 alone, we're doing this in partnership with public  
15 safety and with our Federal partners.

16           We can see ERIC getting into a number of  
17 specific areas right off the bat. Some of them Jamie  
18 mentioned, but let me just touch on them now. I'm  
19 sure they'll come up later and we can spend a little  
20 bit more time. One that obvious one is, when you've  
21 got a first responder that is responding to a scene of  
22 an event in a different jurisdiction, needs to  
23 communicate not only with responders on the scene but  
24 even to have access to services and applications back  
25 at home.

1           So there's a need for roaming and a need for  
2 first responders to be able to move about between  
3 jurisdictions in a way that we're not as accustomed to  
4 today. So roaming, and that's a technical issue as  
5 well as an operational issue. Technical requirements  
6 are needed and operational requirements are needed.  
7 There needs to be interconnectivity between the  
8 networks of the different public safety jurisdictions  
9 that are being set up. Those networks need to be able  
10 to talk to each other, connect to each other,  
11 communicate with each other. And that is sort of a  
12 feature or a function that underlies roaming, you  
13 can't have roaming if networks aren't interconnected.  
14 So that's necessary, and maybe requirements for that.

15           Priority access is another that Jamie  
16 mentioned. We envision a world where public safety  
17 will have access not only to its own spectrum in the  
18 band and the 700 MHz band, but to possibly other  
19 commercial carrier spectrum in that band, and that  
20 would require some requirements for priority access --  
21 how does public safety access, how do first responders  
22 access those bands, and what are the technical  
23 requirements for doing that.

24           And then the final one that I'll mention  
25 today, a category of requirements are security

1 requirements. So, for example, authentication, when  
2 you enter a new or go to another jurisdiction, how do  
3 you join that network? How does the network know that  
4 you are who you say you are? What's the identity  
5 management protocol to do that? And that's the  
6 authentication problem that needs to be solved for  
7 this problem.

8           And also encryption, and that'll be the last  
9 one that I'll mention today. For security purposes  
10 there needs to be some common standard for encryption.

11 If everybody's encrypting their communications  
12 differently then nobody except the folks that are  
13 local will be able to unencrypt them and use them. So  
14 that's just sort of a snapshot of the things that we  
15 see ERIC doing.

16           We see this stuff, or these requirements,  
17 rolling out over the months to come, and we're looking  
18 forward to working with the folks here and with all of  
19 you to make this happen. I'm eager to move forward  
20 with this as I'm sure all of you are as well, and I  
21 thank you for your time today. I'll turn it over now  
22 to Dereck Orr of NIST.

23           MR. ORR: Thanks, Jeff. Real quickly, my  
24 name is Dereck Orr, I'm the Program Manager of Public  
25 Safety Communications Systems at the National

1 Institute of Standards and Technology. I am also the  
2 Program Manager for the Public Safety Communications  
3 Research Program out in Boulder, Colorado, where we  
4 run a joint program between NIST, NIST's Office of Law  
5 Enforcement Standards, and NTIA's Institute for  
6 Telecommunications Sciences. And what I'm here to  
7 talk about today -- are these mics going in and out?

8           What I'm here to talk about today is, one,  
9 for people who aren't familiar with us, because we are  
10 kind of out in the hinterlands out in Boulder, we are  
11 focused on public safety requirements, standards, and  
12 helping public safety understand how technologies  
13 address their specific public safety needs. That's  
14 what we've done for over a decade now, and that's our  
15 particular focus. And so the evolving issue of  
16 broadband for public safety is a perfect issue for us  
17 and one we're very interested in, and we've been  
18 working along with our public safety partners for a  
19 while now in figuring out how best we could help  
20 public safety prepare for this new wave of technology,  
21 which is the broadband network.

22           And so what we've determined is, as public  
23 safety has really kind of congealed around the idea of  
24 LTE as a standard that they want to embrace for  
25 broadband, LTE is a bleeding edge technology, I

1 wouldn't even say it's a cutting edge technology, it's  
2 a bleeding edge technology that even from a commercial  
3 perspective not many people have any familiarity with  
4 or knowledge of. And so there are some pilots and  
5 demonstrations occurring around the world right now  
6 for LTE focused primarily, as you would expect, on  
7 commercial applications and use. There's nobody  
8 looking about how this new technology is going to work  
9 and apply for public safety's specific needs and  
10 requirements.

11           So what the Public Safety Communications  
12 Research Program is going to do in Boulder, and it's  
13 actually going to be announced tonight in a published  
14 Federal Register Notice that comes out tonight, is  
15 that we are proposing the development of a  
16 demonstration network in Boulder Colorado using our  
17 Table Mountain radio free quiet zone to work with any  
18 interested manufacturer or vendor or industry  
19 participant to put together a demonstration LTE  
20 network and actually look at it from the perspective  
21 of public safety's specific requirements and  
22 applications so that public safety can understand  
23 exactly how this new cutting edge technology is going  
24 to work for their specific purposes.

25           We don't want to recreate anything that's



1 going on in commercial tests, we want to have this be  
2 focused specifically on public safety applications and  
3 services. So issues, core issues, to public safety,  
4 and one reason they looked at LTE, is priority access.  
5 Well how is that going to work? And let's run  
6 through some public safety scenarios and see how this  
7 works so public safety is well grounded when this  
8 stuff is deployed in their jurisdictions and have  
9 level set expectations of what they're going to get  
10 from this technology. That's the whole purpose of the  
11 demonstration project.

12 We're looking for open research, we want the  
13 outcome to be open to all, we want this to help and be  
14 beneficial to the ERIC. As obviously a consumer of  
15 this information, we want to work closely with the  
16 PSST, our public safety associations. We will be  
17 utilizing as a core document the NPSTC public safety  
18 broadband requirements document to drive what we're  
19 going to look at from an application and services  
20 perspective. So we really are looking for this to be  
21 a very open research demonstration project.

22 So I appreciate the opportunity today to  
23 give people a heads up on this so that you understand  
24 what we're going to be doing out in Boulder, and we're  
25 I'm sure going to be collaborating with a lot of

1 people in this room, or I hope to be. So look for the  
2 Federal Register Notice tonight, and it'll announce  
3 the first meeting and also announce how interested  
4 industry participants can begin to contact us and  
5 participate in the program. So thank you very much,  
6 and I'm going to turn this back to Jennifer.

7 MS. MANNER: Thank you very much, Dereck.  
8 And I'd like to also extend my welcome to all of you  
9 for attending today. ERIC will not be successful  
10 unless we have the input and the support of public  
11 safety, our Federal partners, and industry, so we  
12 really appreciate you being here today to share your  
13 insights with us. I got the lucky job of moderating  
14 this event, so I'm going to lay out the ground rules  
15 for folks, and we are very much looking forward to  
16 hearing what you have to say.

17 We've had eleven people preregister to make  
18 remarks, so we're going to go in the order that  
19 they've signed up for remarks, so I'll call each one  
20 up individually. Deandra over here -- raise your  
21 hand, Deandra -- is our timer. And just to make sure  
22 we have enough time to get through everyone, Deandra  
23 will be running the clock. We'd ask our speakers to  
24 speak from the podium over there and to actually talk  
25 directly into the microphone just so everyone can hear

1 what you're saying.

2           You'll have about three minutes to make your  
3 remarks, and then our panel over here, which is really  
4 made up of folks who have been integral to the  
5 creation of ERIC, are here to respond, answer  
6 questions, and talk to you a little further about  
7 ERIC, and let me just run through who is at this  
8 table. First we have Ziad Sleem from the FCC. Dereck  
9 Orr you've already met from NIST. Jeff Goldthorp from  
10 the FCC, Behzad Ghaffari from the FCC, David Furth  
11 from the FCC, and Chris Essid from DHS, and of course  
12 Jamie Barnett.

13           What I would also ask is that our speakers  
14 when they stand up if they could please state their  
15 name and identify themselves just so everyone knows  
16 who they are. Following this, depending on our  
17 timing, we may open the floor to questions, but it'll  
18 really depend on how much time the discussion and the  
19 presentations take. So with that, I'd like to call up  
20 our first speaker, Harlin McEwan.

21           MR. MCEWAN: Thank you, Jennifer. I am  
22 Chief Harlin McEwan, I am Chairman of the Public  
23 Safety Spectrum Trust, and I'm also Chairman of the  
24 Communications and Technology Committee of the  
25 International Association of Chiefs of Police. I

1 speak today on behalf of the Public Safety Spectrum  
2 Trust, the nationwide 700 MHz public safety broadband  
3 licensee. The PSST has long supported all efforts  
4 that will lead to the expeditious deployment of a  
5 nationwide, interoperable, wireless broadband network  
6 for public safety.

7           The PSST has worked closely with all public  
8 safety groups to establish a collaborative process and  
9 a consensus position on these issues to better advance  
10 our common goals. We welcome the opportunity to work  
11 with the FCC on the ERIC proposal in order to enhance  
12 these efforts to best meet public safety's critical  
13 needs. The ERIC proposal does raise some difficult  
14 questions and concerns, however, and which we hope do  
15 not become impediments to public safety's urgent need  
16 for the long awaited interoperable wireless broadband  
17 network.

18           The PSST questions whether ERIC may be  
19 taking on a broader mission than necessary. Given how  
20 long we have waited, we fear any efforts that may  
21 further complicate our goal of bringing robust and  
22 reliable broadband services to the public safety  
23 community. In addition, we question whether the  
24 proposed ERIC framework may create some duplicative  
25 activities and responsibilities that could

1 inadvertently hinder the development of wireless  
2 broadband services that meet public safety's needs.

3           For example, do the new ERIC boards and  
4 committees have missions that overlap substantially  
5 with existing active organizations? Notably, we are  
6 concerned that the proposed public safety advisory  
7 board, which the FCC says will be broadly  
8 representative of the public safety community, will be  
9 drawing on the limited volunteer resources of the  
10 PSST, the National Public Safety Telecommunications  
11 Council, and the Safecom Executive Committee as an  
12 example.

13           Do some of the proposed responsibilities for  
14 ERIC duplicate efforts that have already been  
15 addressed by public safety and industry members,  
16 including interoperability frameworks, technical  
17 standards, roaming and priority service? Such efforts  
18 have already been submitted for the record. Does the  
19 current proposal undo years of preparation and  
20 essentially start from scratch? And finally, while  
21 the PSST supports and encourages the FCC to work with  
22 other Federal government agencies to expedite network  
23 deployment, would additional layers of interagency  
24 involvement create new challenges and impediments?

25           Would the proposed ERIC structure impose new

1 bureaucratic Federal requirements as each agency seeks  
2 to play a role? Do DHS, NIST, and TIA, DOJ, and other  
3 Federal agencies, with their own Federal spectrum  
4 resources and needs, share the same sense of urgency  
5 as the state and local public safety agencies in  
6 deploying this network? The PSST appreciates the  
7 opportunity to participate in this forum and hopes to  
8 work closely with the FCC to address the questions  
9 raised today. We need to do this right, but we need  
10 to start down the path with a streamlined, efficient  
11 operation, and as quickly as possible. Thank you.

12 MS. MANNER: Thank you. Do any of our  
13 panelists here have anything, responses or comments?

14 MR. MCEWAN: Am I supposed to stay up there?

15 MS. MANNER: It's up to you, it's  
16 discretionary.

17 MR. FURTH: We're not going to deprive you  
18 of the podium, Harlin.

19 (Laughter.)

20 MR. FURTH: Maybe I can just lead off. And  
21 again, I'm David Furth, Deputy Chief in the Public  
22 Safety Bureau. And Harlin I think raises a number of  
23 extremely good questions, which are questions that we  
24 have been asking and talking to public safety and  
25 others about, and in fact that's one of the reasons

1 that we're having this forum is to come up with the  
2 right answers to precisely the questions that Harlin  
3 has asked, because we want to avoid duplication, we  
4 don't want to create an unnecessary layer of  
5 bureaucracy.

6           We are looking for a way to put ERIC into  
7 the role that we see as essential with respect to  
8 creating and fostering and continuing to foster an  
9 environment that will support interoperability, but  
10 leveraging existing resources, the resources that the  
11 public safety licensee brings to bear, that the public  
12 safety community brings to bear, that industry,  
13 standards setting bodies bring to bear.

14           All of those, our Federal partners, I think  
15 as the statements that have been made here have  
16 underscored, we're looking to take advantage of all of  
17 those, so that what ERIC can provide is a framework,  
18 and that is really what ERIC is intended to provide is  
19 a framework, both to create it and then to maintain it  
20 over time because we're talking about a technological  
21 environment when we're talking about broadband that is  
22 not static, it's anything but static, and so we need  
23 to have a framework that can evolve as technology  
24 evolves.

25           And I think that Harlin has asked good

1 questions about exactly how we should structure the  
2 advisory committees. We certainly see that public  
3 safety needs to play a critical advisory role, and we  
4 don't want to duplicate existing effort or create  
5 additional burdens on already strained public safety  
6 resources. So one of the things that we're interested  
7 in from this forum as well as from dialogue that we've  
8 had is in figuring out the best way to accomplish just  
9 that. With that, if others on the panel have  
10 comments?

11 MS. MANNER: Jeff please.

12 MR. GOLDTHORP: Yeah, I just wanted to  
13 comment on one specific aspect of what you said,  
14 Harlin, because I also thought you were right on  
15 target in this area as well, and that is, I think one  
16 of the hardest technical challenges that ERIC faces is  
17 deciding -- to strike the right balance between a set  
18 of requirements that are at once detailed enough to  
19 enable interoperability, to establish the right  
20 framework for interoperability, without being so  
21 detailed that they somehow unnecessarily inhibit the,  
22 you know, local control and how, you know, folks want  
23 to do things within their own jurisdiction, it's that  
24 are things that are fine to do that have nothing to do  
25 with interoperability.



1           So the challenge, one of the challenges, the  
2 technical challenge for ERIC is to strike that  
3 balance. It's been done before. And the analogy that  
4 I'm thinking of, that I promised Jennifer I wouldn't  
5 use, but I'm going to do it anyway because I think it  
6 really is a good analogy, and that is it's been done  
7 and it's been done with the Internet. And the thing  
8 that makes the Internet beautiful is the simplicity of  
9 the protocols.

10           The TCP/IP protocols are elegant in their  
11 simplicity. They allow operators of autonomous  
12 systems to do whatever they want in their networks,  
13 carriers that are operating autonomous systems that  
14 connect to the Internet, can do whatever, they can  
15 move traffic around using whatever protocol they want,  
16 as long as they're communicating with their peers  
17 using standard Internet IETF protocols. Well it's the  
18 same model here, and the challenge is not to burden  
19 the requirements with too much complexity and more  
20 than is necessary. Less is better here.

21           MS. MANNER: Thank you. Unless -- I can  
22 give you a minute, Harlin, but we need to move on.

23           MR. MCEWAN: I just want to thank you. I  
24 appreciate your response, and I believe that's exactly  
25 the tone of what I'm trying to say is that we've all

1 got to work together if this is going to work. That's  
2 all, thank you.

3 MS. MANNER: Thank you very much. And then  
4 I'd like to call up Bill Carrow please.

5 MR. CARROW: Good afternoon. My name is  
6 William Carrow, and I'm the President Elect of APCO  
7 International, the nation's oldest and largest public  
8 safety communications organization. APCO's over  
9 15,000 members are on the front line of providing  
10 communications capability for our nation's first  
11 responders. We have long advocated steps to improve  
12 interoperability among public safety communications  
13 systems through digital equipment, standards such as  
14 Project 25, spectrum allocation to facilitate multi-  
15 agency shared systems, funding to support  
16 interoperability solutions, and improved governance  
17 and planning across local, state, tribal, and Federal  
18 agencies.

19 APCO applauds the Commission for proposing  
20 the creation of an Emergency Response Interoperability  
21 Center, otherwise known as ERIC, though many important  
22 issues regarding ERIC must still be resolved. An  
23 entity to address interoperability will be essential  
24 as we move into the broadband environment where local  
25 public safety systems, national public safety networks

1 and commercial networks will need to interoperate to  
2 provide optimum broadband communications for our  
3 nation's first responders.

4           A wide variety of network engineering  
5 standards, roaming agreements, priority access  
6 procedures, equipment standards, and other  
7 interoperability protocols will be needed. ERIC could  
8 play a very important role in addressing these very  
9 issues. However, we believe that there are several  
10 critical elements for ERIC to be a success. First of  
11 all, there must be sufficient funding to ensure that  
12 ERIC is able to fulfill its responsibilities in an  
13 effective and efficient manner.

14           Second, ERIC must be responsive to local  
15 public safety needs. Therefore there must be an  
16 effective advisory body to ERIC that includes direct  
17 representation from first responder leadership  
18 associations, organizations such as APCO and  
19 representatives from a variety of public safety  
20 interests, including large, medium, and small  
21 agencies, urban and rural areas, and diverse regions  
22 of this nation. Critical infrastructure industries  
23 such as utilities should also be involved in the  
24 process.

25           Third, we believe that ERIC should be a part

1 of the FCC as the Commission has direct jurisdiction  
2 over state and local government spectrum allocation  
3 and management. However, there should also be close  
4 cooperation and participation by DHS, NTIA, NIST, and  
5 other relevant Federal agencies. Fourth, ERIC will  
6 need to work closely with the Public Safety Spectrum  
7 Trust, the national licensee of the public safety  
8 broadband spectrum. Currently there is little  
9 information about the specific role and responsibility  
10 of ERIC and how that aligns with the roles and  
11 responsibility of the PSST. We encourage the  
12 Commission to address the role of PSST and its  
13 relationship with ERIC as early as possible.

14 Fifth, there is uncertainty regarding the  
15 scope, authority, and interaction of ERIC with local,  
16 state, tribal, and Federal stakeholders. We encourage  
17 the Commission to address this issue in a clear and  
18 uniform manner as early as possible. APCO looks  
19 forward to participating in ERIC and working with the  
20 Commission to enhance public safety communications  
21 capability.

22 We also continue to urge Congress to  
23 reallocate the D block as we believe that would be the  
24 most effective way to address the long term broadband  
25 needs of public safety. In any event, ERIC could play

1 a critical in ensuring that public safety broadband  
2 communications will be available to the maximum number  
3 of users possible with seamless interoperability. On  
4 behalf of APCO and its nationwide membership, we thank  
5 you for the opportunity to submit these remarks.

6 MS. MANNER: Thank you very much, Bill. I  
7 look to our panelists if they have any remarks?  
8 David?

9 MR. FURTH: One issue that I would I think  
10 underscore is, Bill raised again a number of very good  
11 questions I think, and one in particular that we  
12 certainly are focused on is what is the relationship  
13 between ERIC and the Public Safety Spectrum Trust as a  
14 licensee. And although it is I think obvious, it  
15 probably needs to be underscored ERIC is not intended  
16 to be the licensee or to replace the licensee in terms  
17 of doing the sorts of things that FCC licensees  
18 normally do.

19 It will not hold rights in spectrum, it will  
20 not build and operate networks, it will not enter into  
21 partnerships or contracts with vendors. ERIC is going  
22 to be in its initial iteration housed within the FCC  
23 and it is essentially performs a regulatory function,  
24 but it's a regulatory function with a technical focus.  
25 And I think what we envision is that in fact ERIC and

1 the public safety licensee reinforce one another.

2           Because the standards and the requirements  
3 as we described in our concept paper that ERIC will  
4 generate, those can then become the basis for rules  
5 for license conditions and for authority that the  
6 licensee can carry out as well as obligations that the  
7 licensee will be responsible for. So I think we agree  
8 that laying that out clearly so that the lines of  
9 responsibility and lines of authority are very clearly  
10 delineated is extremely important, and that's another  
11 goal that we're focused on. I don't know if others  
12 want to address other aspects of Bill's comments.

13           MS. MANNER: Thank you very much, Bill.

14           MR. CARROW: Thank you.

15           MS. MANNER: Next up is Cynthia Cole.

16           MS. COLE: Good afternoon. My name is  
17 Cynthia Wensel Cole, and I am an Interoperability  
18 Strategist and Architect with Cynergyze Consulting.  
19 My comments echo many of those that have been made  
20 today, and I'm picking up on one of Chief Barnett's  
21 statements last week in which he said we must build  
22 upon what's already in place. I'm presenting a  
23 specific technical idea in this area.

24           As you know, all public safety first  
25 responders carry radios today, and a growing

1 percentage of those radios are now IP based devices,  
2 operating on sophisticated and secured IT networks.  
3 These networks deliver unique capabilities essential  
4 to the public safety missions, including managed  
5 access control, centralized dispatch, multiple layers  
6 of priority, end to end encryption, audio logging, and  
7 99.999 percent availability.

8           The investment by taxpayers in these systems  
9 is already in the billions of dollars, and they are  
10 built to last 20 years or longer. While developing  
11 broadband handsets equivalent to these radios is  
12 relatively straightforward, the challenges on the  
13 broadband networks side are well beyond the reach of  
14 both technology and commercial investment for at least  
15 five to ten years.

16           I encourage you to embrace this reality and  
17 pursue ways to get the best of both worlds for the  
18 public safety community. With modern public safety  
19 networks now based upon these IT technologies, a  
20 single payer of inexpensive network gateways can now  
21 tie together vast coverage areas using just ethernet  
22 connections. These standards based interfaces have  
23 just become commercially available, having been ably  
24 managed by Project 25, NIST, and DHS.

25           The systems of systems approach melts away

1 the differences in RF bands, over-the-air interfaces,  
2 and equipment manufacturers. These same network  
3 interfaces, or better yet revved up versions of them,  
4 could be used to connect radio networks to the  
5 nationwide broadband network. Since the users would  
6 get to keep their radio and add a broadband device,  
7 they would then have redundant voice and data,  
8 redundant network coverage, and a redundant device.

9           This approach achieves an inherently  
10 reliable experience for the end users and will deliver  
11 services which are more robust, more integrated, and  
12 less costly to deploy. As you know, the obstacle to  
13 interoperability cannot be overcome by just adding  
14 spectrum technology and funding, although that helps.  
15 Public safety must also continue getting trained and  
16 accustomed to working across and roaming across system  
17 and operational boundaries.

18           In closing, the policies and requirements  
19 which will be driven by the proposed center will set  
20 the pace for interoperability for many years to come.  
21 Therefore I ask that ERIC works toward network  
22 interfaces which will connect the systems of tomorrow,  
23 but also encourage connectivity between the existing  
24 systems of today. By doing so, the public safety  
25 community will be that much more prepared for the



1 transformational promise of the nationwide public  
2 safety broadband network when it arrives. To quote a  
3 public safety visionary and friend of mine, let's make  
4 sure no radio is left behind. Thank you very much.

5 MS. MANNER: Thank you, Cynthia. And I  
6 think Jeff Goldthorp wanted to?

7 MR. GOLDTHORP: Yeah, that's -- one of the  
8 things I didn't mention in my remarks at the  
9 beginning, and one of the things I think ERIC will be  
10 doing, is developing requirements for gateway  
11 technologies and the integration of gateway  
12 technologies into the broadband wireless network that  
13 we're talking about today. And those gateway  
14 technologies can be exactly the kinds of gateway  
15 technologies that you're talking about here. So I  
16 don't think anything we're talking about with ERIC is  
17 meant to exclude what you're describing, and we just  
18 need to find the right way to include it.

19 MS. COLE: Right, and emphasize it perhaps a  
20 little more. Maybe Dereck could start testing it this  
21 year.

22 MS. MANNER: Dereck?

23 MR. ORR: I was actually going to say that  
24 that is one of the key things we want to look at in  
25 the demonstration network, is looking at tying

1 together existing narrow band systems with the  
2 broadband network. DHS has already done this in a  
3 pilot with DC and already demonstrated that these  
4 networks can be tied together, and being able to use a  
5 cellular device as you would a public safety radio on  
6 a public safety system. And that's something we want  
7 to try out in the LTE demonstration network in Boulder  
8 as well, and we're going to be working in partnership  
9 with DC again in this demonstration. But you're right  
10 on point, Cynthia, and that's something we're going to  
11 be looking at specifically.

12 MS. MANNER: And Chris had wanted to say a  
13 couple words?

14 MR. ESSID: I was just going to say that  
15 right now we're updating the National Emergency  
16 Communications Plan, and a lot of this is going to be  
17 in the plan. As these next generation technologies  
18 are developed, how do you link them with today's  
19 technologies? I mean land mobile radio, the fact is,  
20 is going to be around for quite some time because  
21 we've invested billions of dollars and people are  
22 going to use it for its entire life cycle. And so  
23 trying to come up with ways to converge these  
24 technologies is one of the things that is going to be  
25 front and center in the new version of the national

1 plan that we're starting to develop right now.

2 MS. MANNER: And then Behzad?

3 MR. GHAFFARI: Yeah, until interoperability  
4 happens, I mean technically the communications layers  
5 happens in different layers, and these layers, if I  
6 want to summarize, there are three layers. One is the  
7 physical layer, the other one is a network layer, the  
8 other one is application layer. And ERIC is mindful  
9 of all three of them. For physical layers, basically  
10 we need to have devices that perhaps on an LTE or some  
11 other 4G technology that in order this  
12 interoperability happen. And for the network layer we  
13 are assuming that this would be an IP network, so they  
14 all can talk to each other. And application layers  
15 are exactly the topic that you're talking about, and  
16 ERIC is going to consider that when it comes to  
17 setting standard and adopting standard, that's very  
18 important.

19 MS. MANNER: And thank you very much,  
20 Cynthia. I would just remind the folks, our panelists  
21 here, to talk into their microphone, because you're  
22 all facing the panelist. With that, I'd like to  
23 invite Jonathan DeLong up.

24 MR. DELONG: Good afternoon. Thank you,  
25 Jennifer, esteemed panel, and of course friends of

1 ERIC. I am Jonathan DeLong, I'm Executive Vice  
2 President of Zos Communications. And I can probably  
3 keep this short. I think we all agree that we want  
4 ERIC, now in its infancy, to grow up to be strong, to  
5 be adaptive, and to serve us all. What I want to  
6 remind the panel to consider in the future is for  
7 innovation coming down the pipe, not yet conceived  
8 today, or still yet on the bleeding edge of  
9 capabilities.

10           And I think about, we think about at Zos  
11 Communications, the difference between an incident or  
12 an event that might be many incidents, everyday need  
13 and mutual aid versus a disaster versus a catastrophe,  
14 and how ERIC has to be able to accommodate all of  
15 these things. What we're most focused on, and we  
16 think is very relevant, is the consideration of  
17 location in all of this, and how the new devices, both  
18 off the shelf and to be developed, can bring location  
19 awareness to the table, not just from GPS, not just  
20 from the carrier networks, but from a whole host of  
21 things being emergent today in urban areas and rural  
22 settings.

23           And where what we're accommodating is the  
24 handoff from one CAD system to the next based on a  
25 first responder moving across an imaginary line in the

1 sand and how that line needs to be flexible and  
2 adaptive to keep first responders in touch with the  
3 chain of command and an expanding chain of command as  
4 the incident grows in intensity in a nonstatic  
5 environment. So, as all of the interests in this room  
6 probably provide a small layer into the total solution  
7 of ERIC, we want to remind the panel to consider  
8 location and emergent technologies.

9           And in relationship emergent technologies,  
10 there's a host of development communities out there  
11 who would love to take part in the solutions that are  
12 being presented. And beyond standards and protocols  
13 are the clear expression of the need, taking the  
14 incidents in the field and putting them in plain terms  
15 for everyone to understand. And we believe that if  
16 everyone could understand the need and the challenges,  
17 that it's going to foster more innovation across a  
18 larger group of developers and stakeholders. And  
19 that's all I have for you today, thank you.

20           MS. MANNER: Thank you. Jeff?

21           MR. GOLDTHORP: I think what you just  
22 described is I think a really good sort of a vertical  
23 example of an application that, were it to, you know,  
24 catches on, there's going to be a clear need for  
25 interoperability amongst the networks that are being

1 built out. And the application, I think that the  
2 ultimate application is the CAD application you  
3 described, but the location awareness is necessary for  
4 the CAD application to work, and in order for that to  
5 all hang together you've got to have interoperability  
6 amongst these networks.

7           So what Behzad, I think that sort of plays  
8 back to what Behzad was saying before, which is -- and  
9 when we're thinking about ERIC we're not just thinking  
10 about physical or even network layer interoperability,  
11 we're thinking about interoperability all the way up  
12 to the application layer, which gets into some of the  
13 points you're making here.

14           MR. DELONG: Indeed.

15           MR. GOLDTHORP: Thank you.

16           MR. DELONG: Thank you.

17           MS. MANNER: Thank you very much. And with  
18 that, I'd like to call up Stephen Verbil.

19           MR. VERBIL: Thanks, Jennifer, appreciate  
20 it. Good afternoon, everyone. Is this mic close  
21 enough? My name is Stephen Verbil and I'm Emergency  
22 Telecommunications Manager for the Office of Statewide  
23 Emergency Telecommunications within the Department of  
24 Public Safety for the state of Connecticut. We  
25 provide 911 to the state of Connecticut and our

1 employees provide engineering and frequency  
2 coordination services to our state and to our region,  
3 it's region 19 New England.

4 I'm Co-Chair of the Region 19 700 and 800  
5 MHZ Technical Advisory Committee, and the Regional  
6 Plan Update Committee experience is probably  
7 instructive for what we're talking about here today.  
8 The ERIC concept paper puts forth a comprehensive plan  
9 for the FCC to determine a host of parameters and  
10 procedures for our use of the 700 MHZ broadband  
11 frequencies, and it's about time we move forward, I  
12 think we all would agree.

13 The example and precedent, however, set by  
14 the FCC, regarding for instance the NPSTC 800 MHZ  
15 frequencies and the devolution to the regions of plan  
16 creation and plan execution, put the FCC in those days  
17 in an enabling role, preserving the FCC's ultimate  
18 regulatory and enforcement role for use when needed.  
19 But it left the decisions of the how and the who to  
20 those on the ground who need and use the technology.  
21 Contrary to this precedent, the ERIC plan combines  
22 planning, technology decision making, and policy  
23 setting down to the choice of encryption types within  
24 the same agency that has the ultimate enforcement  
25 responsibilities.

1           We believe these two don't sit well  
2 together. While I understand the frustration that the  
3 Commission and staff must feel with the lack of speed  
4 in implementing a 700 MHz broadband solution, because  
5 we in the public safety communications community  
6 certainly share that frustration, it may well be that  
7 a plan that looks a little bit more like that adopted  
8 to administer the NPSTC frequencies, national in scope  
9 but with regional representation, would provide a  
10 better outcome for all of us, would be more likely to  
11 succeed, and have less potential to stifle innovation.  
12 Thank you.

13           MS. MANNER: Thank you very much. Does  
14 anyone want to have any statements?

15           (No response.)

16           MS. MANNER: Okay, well thank you very much,  
17 we'll take your comments into consideration, we  
18 appreciate them. With that, I'd like to call up Gil  
19 Armendariz.

20           MR. ARMENDARIZ: My name is Gil Armendariz,  
21 I'm the Chairman of the Sy Tech Corporation. And one  
22 of the things that I'd like to discuss is one thing  
23 that was mentioned early in the opening remarks, and  
24 that interoperability is 10 percent technical and 90  
25 percent administrative and operational. We at Sy Tech



1 are the prime contractor for the Virginia Commonwealth  
2 Link Interoperability System Comm Link. We currently  
3 have a system that was actually originally, if I can  
4 use that word, fathered by Chris Essid back about five  
5 or six years ago when they got funding from DHS and  
6 the COPS program.

7           And a number of regions in the Virginia area  
8 got together and put out an RFP that was competitive,  
9 and fortunately we did win the job, and as of right  
10 now we have actually a system of systems  
11 communications all the way from Fairfax to North  
12 Carolina. We've got Virginia Tech, Liberty  
13 University, a number of universities, hospitals, we  
14 even have the military that's actually in the actual  
15 link itself.

16           And one of the major problems that we've  
17 encountered is not really technical, it's really the  
18 establishment of the MOUs, the administration, and  
19 bringing together the actual agencies from civilian to  
20 military to all of the different agencies that  
21 basically 99 percent of the time they don't really  
22 want to talk to each other because of security issues.

23    But what happens when you actually have an incident,  
24 obviously you need to talk.

25           And the problem that you have is you need to

1 have an actual system in place at that instant in  
2 time, that's your problem that you have. So one of  
3 the things that I'm asking ERIC that you need to look  
4 into very deeply, and quite frankly I don't know how  
5 to solve that, it has to do with really the  
6 administrative process of bringing the different  
7 agencies together to want to actually put together a  
8 system of systems.

9           The technology's already there. We're  
10 currently right now working with the commercial  
11 broadband networks, the 3G and the 4G, and one of the  
12 areas that would really be of tremendous advantage or  
13 of interest to public safety would be to have priority  
14 traffic during actual incidents. Recently in the  
15 governor's inauguration in Richmond they used our  
16 system for communications. Some of the actual  
17 undercover agents had actual PDAs that they were  
18 using, they didn't want to go out with a big public  
19 safety radio because they were undercover agents.

20           It worked out well the day before, but then  
21 when the actual governor's inauguration took place,  
22 because everyone's using their phones, obviously they  
23 had problems with actual communication. So that  
24 scenario that would be of tremendous benefit if we  
25 could look into Verizon, AT&T, the other commercial

1 carriers, if they would provide the public safety with  
2 priority during the incidents that you had. For  
3 example we did actual testing during the inauguration,  
4 and we had a very good lab here, we had 2 million  
5 people with cell phones and we went out there with all  
6 kinds of cell phones to see what would work and what  
7 wouldn't work. Guess what, nothing worked.

8           The only thing that would work were text  
9 messages. But we actually timed those also, you'd  
10 send a text, you may get it in 30 seconds, you may get  
11 it in three minutes, sometimes you'd get it an hour  
12 later. All right, but it's because of the fact that  
13 you've got everyone else using the actual network  
14 that's being used. So that would really be an area  
15 that would be of tremendous help to public safety.  
16 All right, with that, that's all my comments that I  
17 have right here. Any questions anyone has?

18           MS. MANNER: Thank you. David?

19           MR. FURTH: I'm going to make I guess an  
20 observation, and maybe sort of a question back, I  
21 think that you cited the sort of the 90/10 split which  
22 Chris also cited, that, you know, interoperability is  
23 about 10 percent technology and 90 percent the sort of  
24 operational and governance issues, and I think that's  
25 true. I mean I think that what we've seen in the

1 narrow band world suggests that that's the case.

2           Part of what we're focused on here and with  
3 ERIC I think is that in the broadband world we now  
4 have an opportunity to get that 10 percent right from  
5 the start. Because I think one of the reasons that  
6 we've had it, you know, so much work that had to be  
7 done with the 90 percent is because of the long time  
8 that it took to get the technology in the narrow band  
9 world to the point where you had interoperability.

10           And you're still going to have even assuming  
11 you have perfect technical interoperability you're  
12 going to have a whole host of issues, which I think as  
13 we see it are not necessarily the issues that ERIC  
14 would deal with, in fact these are really in the  
15 wheelhouse of OEC and many within the Federal  
16 government that have to deal with these on a daily  
17 basis as well as with the public safety community.  
18 But I think that getting that 10 percent right in the  
19 broadband context from the start may make the 90  
20 percent a little bit easier, at least I think that's  
21 what we'd like to try. And I don't know if others on  
22 the panel have perspective on that as well.

23           MS. MANNER: Chris was actually next.

24           MR. ESSID: He said what I was going to say.

25           MS. MANNER: Okay, so, Chris, I'm going to

1 cede your --

2 MR. FURTH: And we didn't even rehearse it  
3 ahead of time.

4 MS. MANNER: Please, sir?

5 MR. ARMENDARIZ: One of the things we're  
6 finding is that the commercial world is moving much  
7 much faster than public safety. A couple months ago I  
8 was showing my wife how to use, you know, the Facebook  
9 and social networks and she said, oh great, you mean  
10 to tell me if I have 911 I can send a text message to  
11 911? I said, no you can't do that. Why not? I can  
12 send it to my daughter in California and I can send it  
13 so and so and so and so, you mean to tell me Stafford  
14 County I can't send to 911? No, you can't.

15 The technology is there, okay, but the  
16 problem is there's no guarantee that that text message  
17 is going to go through, so in working with Dorothy and  
18 VITA a couple of months ago we were trying to get this  
19 done, but the cellular providers don't want to play a  
20 part in that because of the liability issue, okay? So  
21 these are some of the issues that we need to tackle.  
22 Now, video also --

23 MS. MANNER: I'm sorry, I'm going to  
24 interrupt you because I know some of the panelists  
25 want to talk and we need to --

1           MR. ARMENDARIZ: Sure, okay. The comment  
2 I'm making is, you do have technology, video, text  
3 messages, that's moving much much faster, and those  
4 things need to be addressed, okay, thank you.

5           MS. MANNER: I want to turn the floor over  
6 to Behzad for a second.

7           MR. GHAFFARI: I have a very short comment  
8 actually adding to what David Said. I think broadband  
9 world is different than the narrow band. I mean this  
10 is a whole different thing, the technology's  
11 different. And in fact I think that if ERIC does its  
12 job right from day one, this 10 percent, I mean in  
13 fact you're going to reduce that 90 percent. I don't  
14 know, maybe we can say that 30 percent and 70 percent  
15 or something like that. We are hoping that we will  
16 experience something different.

17           MS. MANNER: Okay, thank you. I was going  
18 to go to Chris.

19           MR. ESSID: Technology's going to continue  
20 to evolve, and this reminds me of something I saw, I  
21 think it was on the Letterman show or something like  
22 that where they had somebody sending morse code and  
23 someone else was trying to send a text message, and  
24 while the technology's evolved, the morse code was  
25 faster. And so, no matter what we do, in my opinion

1 and the opinion of the first responders we've worked  
2 with over the years is, no matter what the technology,  
3 if you don't have the standard operating procedures  
4 and how things work, who does what in what situation  
5 and you're not trained on it, you won't be able to use  
6 it to 100 percent of its capability.

7           So I think that, you know, we're going to be  
8 having the same conversation years down the road,  
9 people want to know when we're going to just be done  
10 with interoperability. Interoperability is a core  
11 capability, and as these new technologies are  
12 developed we have to continue to work together with  
13 the public safety community and the user community to  
14 ensure that we consider all the ramifications of this  
15 new technology on operations.

16           So I hope that, you know, you can reduce it  
17 a little, but the new technology, if people have to  
18 know how it plugs in and fits into their operations,  
19 and I think that's what you were getting at. And we  
20 have programs that we're going to continue to do that,  
21 you have to look at that, and we're continuing through  
22 our Safecom program and other efforts to look at how  
23 do we offer resources and best practices lessons  
24 learned so everybody can utilize those.

25           MS. MANNER: And finally Ziad?

1           MR. SLEEM: Yes, thank you. And I think  
2 that the gentleman before me has really addressed it  
3 very nicely and eloquently. You know, first of all,  
4 these networks are really thoroughly complex but also  
5 simplistic enough to really enable end to end  
6 services. And from that perspective I think that, you  
7 know, many of these services would be much more  
8 enabled on a faster track than the narrow band  
9 services as my colleague Behzad has mentioned earlier.

10           The second element in terms of the operation  
11 of the network itself, also this kind of a concept of  
12 network of networks, there are some simplistic issues,  
13 nonetheless they are complex, but there are some  
14 built-in capabilities in these networks that will  
15 really fantastically enable these issues. And my last  
16 really my last point about this is more about the  
17 operational side of the house.

18           And I think my colleague from DHS has really  
19 sensed it very nicely, that we are learning as we are  
20 really going, and these kind of lessons learned and  
21 areas where these networks, you know, perform to  
22 whether public safety wants them to go and how they  
23 want them to perform and so forth need to be  
24 documented fairly well and need to be fairly well  
25 understood so that under different circumstances, you



1 know, ERIC can explain and can show how well these  
2 networks can really behave. Thank you.

3 MS. MANNER: Okay. So thank you very much,  
4 Gil. I'm going to call up our next speaker is John  
5 Doherty.

6 MR. DOHERTY: Good afternoon. I'm John  
7 Doherty, Vice President of Engineering for GEO Command  
8 Incorporated. I have a very brief comment today. GEO  
9 Command is a company that serves first responders  
10 communities with software that enhances emergency  
11 response planning, situational awareness, and  
12 interagency interoperability. A major component of  
13 our products is a gathering, maintenance, and sharing  
14 of critical data such as hazard and structure  
15 information.

16 As a consequence of our interest in the free  
17 exchange of data, GEO Command has become an early  
18 adopter of the Department of Homeland Security's  
19 Unified Incident Command and Decision Support  
20 Initiative. UICDS creates an open architecture  
21 framework to allow multiple organizations using their  
22 own diverse software tools to store and exchange data  
23 and manage resources.

24 DHS is currently developing compliance test  
25 procedures and will include UICDS compliance in future

1 grant requests. I'm here today not just representing  
2 GEO Command but some 20 other private sector and  
3 academic participants in the program. I'd like to  
4 urge on my behalf and theirs that ERIC adopt UICDS  
5 structure to promote interoperability and  
6 interoperability between various applications. Thank  
7 you.

8 MS. MANNER: Thank you. Do we have any  
9 comments?

10 (No response.)

11 MS. MANNER: Okay, well thank you very much  
12 for your comments. Next up is Prudence Parks.

13 MS. PARKS: Hi, good afternoon. My name is  
14 Prudence Parks and I'm with the Utilities Telecom  
15 Council. My question here is concerning a very  
16 limited issue. And while utilities have challenges  
17 themselves concerning interoperability when they have  
18 sister utilities coming to an emergency situation for  
19 restoration purposes, the question that I am going to  
20 limit myself to is the composition of the public  
21 safety advisory board.

22 Shouldn't the public safety advisory board  
23 include representatives from utilities and other  
24 critical infrastructure industries given that  
25 utilities and critical infrastructure industries

1 respond to emergencies with public safety? As we say,  
2 they are part of that select community that run  
3 towards a disaster instead of away from it. And the  
4 FCC has indicated that as part of their national  
5 broadband plan they are going to recommend that  
6 partnerships between public safety and critical  
7 infrastructure be pursued in terms of smart grid.

8 MS. MANNER: Thank you. Do we have any  
9 comments? David?

10 MR. FURTH: Well, I would say that one of  
11 the things that we did say in the concept paper is we  
12 certainly see the importance of having a public safety  
13 advisory board but we're not necessarily saying by  
14 that that we mean that only public safety is going to  
15 providing advice to ERIC. And in fact we do envision  
16 that other entities including vendors and service  
17 providers, and I think I would certainly include  
18 critical infrastructure and utilities within that  
19 definition, could also play a potential advisory role  
20 with respect to ERIC. Public safety as we envision it  
21 in the public safety spectrum is going to, we  
22 anticipate that it will be partnering with others,  
23 including utilities, and therefore having input from  
24 those sectors as well is very important.

25 MS. PARKS: Could you expand a little bit on

1 what you envision to be the selection process for  
2 serving on that board?

3 MR. FURTH: I don't think that we have  
4 gotten to that point yet. We're still I think trying  
5 to look at how do we configure an advisory board.  
6 There may be first of all certain legal requirements  
7 associated if this is a board that has to meet FACA  
8 standards, Federal Advisory Committee Act standards,  
9 that obviously imposes certain requirements. But sort  
10 of higher level than that, I think what we want to do  
11 is ensure that the board is broadly representative and  
12 also not so large as to be unwieldy. And those  
13 obviously are in some tension with one another, but I  
14 think that's a balance that we're seeking to strike,  
15 but we have not yet decided on a specific selection  
16 method.

17 MS. PARKS: Thank you.

18 MS. MANNER: Prudence, just to follow up on  
19 one point, we would love to hear, not today, but we'd  
20 love to talk to you further about, and other folks in  
21 the room, on input on who they think should serve on  
22 the advisory board. So thank you. I'm going to call  
23 Steve O'Connor next.

24 MR. O'CONNOR: Good afternoon. I'm Steve  
25 O'Connor of the West Palm Beach Police Department, and

1 also First Vice President of the National Emergency  
2 Number Association. NENA, the 911 association, thanks  
3 you and those involved in developing ERIC and for  
4 seeking funding for this effort. Interoperability as  
5 well as operability have been significant issues for  
6 public safety and were underscored by the horrific  
7 events of September 11th, Hurricane Katrina, and other  
8 events.

9           As 911 and public safety communications  
10 moves into the world of broadband, we will have the  
11 opportunity to ensure that data, voice, and video  
12 communications capabilities are highly functional,  
13 operable, and interoperable. The next generation 911  
14 equipped PSAP, or emergency communications center, is  
15 the first link in the chain of emergency responders.  
16 In a broadband world, the ability to push and pull  
17 data to and from citizens at the scene of an emergency  
18 incident and to transfer that data to those in the  
19 field will better equip those responding to an  
20 emergency and better serve those in critical time of  
21 need.

22           The concept paper describing ERIC indicates  
23 one of its roles is to provide oversight and  
24 coordination of key functions that will ensure the  
25 effective deployment of interoperable broadband

1 networks to serve public safety. Initiating this  
2 effort and housing ERIC within the Commission with  
3 dedicated staff, and in conjunction with other key  
4 Federal partners, will substantially improve the  
5 likelihood of a successful nationwide public safety  
6 broadband network.

7 ERIC has the potential to coordinate  
8 technical standards work and to ensure that critical  
9 functions needed by public safety are addressed in  
10 standards and implemented by commercial licensees.  
11 ERIC will therefore provide important technical  
12 expertise to the public safety licensee. Regardless  
13 of its ultimate form, it is important that the FCC  
14 address the interface between public safety broadband  
15 networks and the networks of commercial carriers,  
16 including the critical issues of roaming, priority  
17 access, and encryption. ERIC will play a pivotal role  
18 in addressing these issues.

19 Having the advisory board to ERIC consisting  
20 of public safety entities from state, regional, local,  
21 and tribal areas along with other Federal agencies  
22 will further facilitate the ability of public safety  
23 to address matters that cut across jurisdictional and  
24 authorities. It will also help ensure that the  
25 technical work of ERIC is informed by on-the-ground

1 public safety operational needs.

2           In light of the Commission's recent  
3 briefings on the public safety aspect of the national  
4 broadband plan, ERIC takes on a significant role,  
5 especially if public safety will have access to 80 MHz  
6 of commercial spectrum and the 700 MHz span as  
7 apparently contemplated by the plan. NENA stands  
8 ready to assist in the success of ERIC, and we look  
9 forward to working with the Commission, other Federal  
10 agencies, and our colleagues in public safety to  
11 ensure that the work of ERIC further advances the  
12 broadband needs of public safety. We thank you for  
13 this opportunity.

14           MS. MANNER: Thank you very much. Any  
15 comments?

16           (No response.)

17           MS. MANNER: Okay, well thank you very much,  
18 we appreciate your remarks. Kevin Foote is next.

19           MR. FOOTE: Hello, I am Kevin Foot, I am  
20 Director of the National Emergency Internet Deflection  
21 System and also a Chairman of Fast Command, which is a  
22 commercial web platform that is used by responders to  
23 report data and to interoperate with other colleagues  
24 that are responding to a disaster. Since we're  
25 talking about ERIC and its potential to help

1 Americans, one of the things that I wanted to discuss  
2 was the fact that the Internet, as Jeff was saying, is  
3 a very simple process and platform that is being  
4 accepted by all Americans, and the Internet is  
5 actually being used and there are cutting edge  
6 technologies that are being used during disasters  
7 right now as we speak.

8           And our company actually assists responders,  
9 and in fact they use wireless to actually report data  
10 into their deflected websites. And what that  
11 basically is, is that operational institutional  
12 websites that are normally in place during a disaster  
13 can be used for a separate purpose during a disaster.  
14 All these websites that are out there the  
15 institutions have, whether they're public safety,  
16 whether if they are hospitals, or if they're  
17 university websites, are great conduits of exchanging  
18 information during disasters.

19           The problems that some responders have had  
20 is the availability to report the data into their  
21 Internet systems because they'll be on cell phones or  
22 different wireless mechanisms that are not available  
23 at the time, so what they have to do is search for an  
24 alternative access point to the Internet in order to  
25 make their reports. And as the Internet progresses in



1 usability by the American public, it is very very  
2 important that the FCC recognize that they need to  
3 have mechanisms available to access the Internet for  
4 responders to report and utilize data.

5           Our organization as part of the ERIC plan  
6 would hope that also the FCC would also sort of  
7 consider embracing new plans for ERIC to serve in  
8 different roles to help interoperable use of the  
9 Internet and Internet sites during disasters. And we  
10 propose that the FCC consider including in its public  
11 safety's telecommunication policy maybe a national  
12 emergency Internet deflection system that allows the  
13 public use websites to be intercepted and used for  
14 disasters for the transmission of warnings and alerts  
15 in a way that's very simple.

16           Right now a lot of the platforms that have  
17 been used to try to do this have been based on  
18 broadcasts from -- traditional broadcasting  
19 mechanisms. And the Internet is available through all  
20 sorts of mechanisms, whether it be wired, satellite,  
21 and also through standard wireless transmissions like  
22 cellular and PDAs. And our goal is that the FCC  
23 consider as part of its overall goal is to embrace  
24 Internet technologies and put those in the plan for  
25 ERIC that maybe there should be a registration system

1 of websites around the country so that they can be  
2 actually utilized during disasters, public used sites,  
3 for communications.

4           And our organization actually does this in  
5 the private sector by again by deflecting websites for  
6 purposes for response. So our comments are that  
7 wireless is needed more, because the Internet's going  
8 to be used more. And reporting mechanisms and  
9 platforms on the Internet are going to be very  
10 important as the American public embraces Internet  
11 technologies. So I want to say that. Thank you.

12           MS. MANNER: Thank you very much. Jeff?

13           MR. FURTH: Let me -- this was my reaction  
14 to your remarks. I mean it seems like what you're  
15 describing is like some of the other speakers we've  
16 heard today is more of an application. It's an  
17 application of the Internet, but it's a web based  
18 application. Now, so one of the things, and I don't  
19 remember if I said this earlier or not but I think  
20 it's mentioned in the paper that we had put out about  
21 ERIC, ERIC will be developing requirements for  
22 applications as well.

23           Now, I don't mean to give folks the  
24 impression that ERIC is going to specify the  
25 applications that are the exclusive applications, but

1 ERIC I expect will be getting into requirements,  
2 minimal set of requirements that are necessary to  
3 support various kinds of applications so that they can  
4 be used regardless of where the user happens to find  
5 him or herself. And that could very well apply to  
6 what you're describing here.

7 MR. FOOTE: I appreciate that.

8 MS. MANNER: Thank you. Behzad?

9 MR. GHAFFARI: Layers of interoperability  
10 said there are some physical, some network, some  
11 application. And as we want to increase the access to  
12 Internet, I think basically here is that this  
13 nationwide interoperability broadband network is the  
14 one, is the vehicle to access the Internet. If we  
15 have a network that is nationwide, that's available to  
16 all public safety, they can access the Internet. And  
17 as Jeff mentioned, if the issue is the applications  
18 and the application interoperability, I think that's  
19 something that we need to look at to listen to public  
20 safety.

21 I mean we need to listen to what this  
22 advisory board would tell us. I mean if the advisory  
23 board said that these are the minimum set of  
24 application that need to be required, then ERIC would  
25 act on that. And ERIC, I don't think it should go

1 beyond that, because there are certain applications  
2 that each regional network may want to have, and I  
3 mean that's sort of a balance that ERIC should be  
4 careful about.

5 MS. MANNER: Okay, thank you. And thank you  
6 very much, Kevin.

7 MR. FOOTE: Thank you.

8 MS. MANNER: With that, last but not least  
9 is Stacey Black.

10 MR. BLACK: Hi, I'm Stacey Black with AT&T's  
11 Mobility Product Management Organization. AT&T  
12 applauds the Commission in its effort to establish an  
13 organization that focuses on public safety broadband.  
14 We suggest the new organization's mission be focused  
15 first on adoption of broadband by public safety,  
16 second on spectrum management interference and license  
17 coordination, and finally standards and  
18 interoperability planning.

19 We see these three components of the  
20 organization, outreach and education, operations and  
21 coordination, and finally standards and planning. For  
22 outreach and education we believe the ERIC can drive  
23 adoption of broadband by offering a technical support  
24 and education resource drawing on the collective  
25 expertise of the private sector and other government

1 agencies such as DHS and NIST.

2           Through an ongoing outreach program this  
3 component should serve as the collection point of best  
4 practices from agencies that have deployed or are in  
5 the process of procuring or deploying a broadband  
6 network. This should include RFI, RFP development  
7 templates, grant application assistance, and even  
8 perhaps chairing a user or advisory group where  
9 industry and public safety practitioners can have an  
10 open dialogue with the needs and requirements for  
11 broadband. AT&T would be willing to participate in  
12 such an advisory capacity.

13           The operations and coordination component is  
14 also focused on operability, and AT&T suggests that it  
15 be housed at the FCC. This component would assume the  
16 responsibility for review and/or approval of the  
17 licensing or spectrum lease application process from  
18 regional broadband applicants. In addition to  
19 performing traditional frequency coordination and  
20 interference mitigation, this component of the ERIC  
21 should also be responsible for reviewing applicants'  
22 plans for the incumbent 700 MHz narrow band licensees  
23 who may interfere with or be interfered by the  
24 proposed broadband network.

25           This group should facilitate communications

1 between the broadband applicant and the narrow band  
2 licensee to ensure both parties achieve their  
3 objectives. The final component of the ERIC will play  
4 a critical role in the planning and standards work  
5 required in developing and deploying regional  
6 broadband networks. In its ERIC concept paper the  
7 Commission outlined a number of requirements that it  
8 believed should be adopted, including encryption,  
9 authentication, roaming, and priority access.

10 All or most of these requirements exist in  
11 the 3G PP standards today, and in order to keep costs  
12 down and leverage the economies of scale of the  
13 wireless industry, it's vital that public safety  
14 broadband networks are developed using these existing  
15 standards. However, we understand that there will be  
16 some unique aspects to the public safety networks that  
17 were pointed out in NPSTC's broadband task force  
18 activity.

19 To address this, this component of ERIC  
20 should be active in standards forums and industry  
21 associations such as the CTIA to ensure that there is  
22 alignment with the needs of public safety and that of  
23 the commercial wireless industry. We would highly  
24 recommend and applaud NIST's ongoing involvement in  
25 this component of ERIC and perhaps its leadership in

1 planning and standards coordination.

2           In conclusion, these three working areas  
3 under the leadership of the Public Safety and Homeland  
4 Security Bureau have unique responsibilities that when  
5 combined as a total activity has the potential of  
6 dramatically impacting the adoption of broadband by  
7 the public safety community through advanced planning  
8 and standards of development, through an impartial  
9 license application and plan review process, and  
10 providing the education and outreach necessary to  
11 remove the uncertainties of deploying wireless  
12 broadband networks.

13           MS. MANNER: Thank you, Stacey. Anyone have  
14 any comments?

15           (No response.)

16           MS. MANNER: Okay. Well, thank you very  
17 much. With that, we still have some time to open the  
18 floor to questions. So if folks want to make remarks  
19 we actually have a microphone over here, and if you  
20 can come and identify yourself before you ask your  
21 question or make your statement.

22           MR. BELL: Yes, Rear Admiral, ladies and  
23 gentlemen, EAS interoperability -- my name is Frank  
24 Bell. The current EAS has many shortcomings compared  
25 with CAP and EDXL-DE. However, these can be largely

1 addressed using digital TV, HD radio, and an optional  
2 featured capability for consumer receivers. The  
3 emphasis on jurisdiction based alerts ignores the fact  
4 that over 70 percent of radio listeners are in  
5 vehicles. Such receivers are highly unlikely to ever  
6 be capable of being "aware" of which jurisdiction they  
7 are in.

8           They could, however, receive position  
9 information from a navigation or CMRS source.  
10 Therefore, polygons should be part of most EAS alerts,  
11 even if not in the CAP message. A success story of  
12 EAS is Amber Alert. However, the state and plate of  
13 the vehicle of entrance does not in the current CAP  
14 standard. This would be so that information would  
15 remain on the radio display after the alert is  
16 received. A written example is in my FCC submission.  
17 Considerations like this are excluded because an  
18 improved or next generation EAS standard is not within  
19 scope for CAP or EDXL-DE consideration. This should  
20 change, and an improved or next generation EAS  
21 standard should be started in the process.

22           MS. MANNER: Sir, I'm going to interrupt you  
23 only because we're very much focused on the Emergency  
24 Response Interoperability Center.

25           MR. BELL: Right.



1 MS. MANNER: So while we appreciate your  
2 comments, I'm not sure how this relates back to the  
3 Interoperability Center.

4 MR. BARNETT: However there will be  
5 proceedings later on EAS.

6 MR. BELL: Right, I will give you a copy  
7 later.

8 MS. MANNER: Please, thank you.

9 MR. BELL: Thank you.

10 MS. MANNER: With that, are there any other  
11 statements or questions related to ERIC? Sir? If you  
12 could identify yourself?

13 MR. BADOCELL: Sure, sure. Admiral,  
14 panelists, good afternoon. My name is Art Badorell.  
15 I'm a consultant to -- well, currently I'm working  
16 with DHS on the Integrated Public Alert and Warning  
17 Program, I've also been on the Commercial Mobile  
18 Alerting Advisory Committee and have spent quite a lot  
19 of time in emergency communications generally. One  
20 issue which I believe falls into the application layer  
21 but may be worth particular attention I think, and I  
22 haven't heard it explicitly discovered or discussed,  
23 is the problem of discovery or directory services,  
24 there's various metaphors that can be applied.

25 Interoperability solves many problems, but

1 it also creates some new challenges. Having the  
2 technical capacity for anyone to communicate with  
3 anyone doesn't really avail us much if people don't  
4 know who else is available or how to achieve the  
5 connection. So one of the issue that I hope the ERIC  
6 will engage very specifically is what is the  
7 appropriate strategy for making sure that people,  
8 users, systems, devices in an interoperable  
9 communications domain can actually discover and  
10 achieve routing to each other. And I think we should  
11 all be very proud that we've reached the point of  
12 having that problem.

13 MS. MANNER: Thank you. Any comments?  
14 Jeff?

15 MR. GOLDTHORP: Yeah, Art, you're right.  
16 First, I mean I think you're absolutely right. I  
17 think of discovery, as you're describing is, as a  
18 service or an application, however you want to think  
19 about it, I think of it as -- when I was talking about  
20 authentication, that's just part of the discovery  
21 problem. You have to authenticate on a network so the  
22 network discovers you and then other users can then  
23 become aware of you as being a user on the network,  
24 but there's got to be a server sitting behind the  
25 authentication application so that that can take

1 place. That absolutely is part of the --

2 MR. BADOCELL: If I may add, I would suggest  
3 that underlying both of those is the concept of  
4 identity, which is not a trivial problem.

5 MR. GOLDTHORP: I agree.

6 MR. BADOCELL: And then authentication but  
7 also discovery. And identity of course is not always  
8 a human individual, sometimes it's a function,  
9 sometimes it may even be an automated device. So this  
10 is a very rich space. And then you've got the  
11 question of do you use sort of the Google metaphor or  
12 the Yahoo metaphor or are there other metaphors  
13 available? So in any event it's a rich problem space  
14 that I did want to recommend to your attention.

15 MS. MANNER: Thank you very much. Any other  
16 comments?

17 (No response.)

18 MS. MANNER: Okay. With that then we'd like  
19 to thank you very much for attending today. Jamie, do  
20 you want to make any?

21 MR. BARNETT: I just want to thank you again  
22 for being here for this rich discussion. The input  
23 obviously will be an ongoing conversation as we  
24 incorporate ideas to make sure that we've got it right  
25 as we work with our other Federal partners. So

1 certainly I appreciate NIST and DHS being here and for  
2 all the comments. I would say that you're going to  
3 see this all develop with a certain amount of  
4 alacrity.

5           Of course the national broadband plan will  
6 be produced publicly and submitted to Congress really  
7 in just a couple of weeks. And we would envision that  
8 ERIC would move out very shortly after that because of  
9 the timing that we're talking about. These networks  
10 are taking off, we have people who are ready to build  
11 and therefore have waivers in. We would certainly  
12 like to see the waivers reviewed and acted on early  
13 spring sometime to late summer depending on how fast  
14 we can get to them, but we definitely want to do that.

15           And of course as you may know that we are at  
16 least considering very strongly the auction of the D  
17 block, which I think would be in sometime in early  
18 2011, maybe even before that. So all of this is going  
19 to develop very quickly, that's why your input has  
20 been crucial to this, so thank you very much. And  
21 I'll turn it back over to Jennifer for closing  
22 comments.

23           MS. MANNER: Thank you very much, we  
24 appreciate you all attending.

25 //

1                   (Whereupon, the forum in the above-entitled  
2 matter was concluded.)

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REPORTER'S CERTIFICATE

CASE TITLE: ERIC Public Forum  
HEARING DATE: March 2, 2010  
LOCATION: Washington, D.C.

I hereby certify that the proceedings and evidence are contained fully and accurately on the tapes and notes reported by me at the hearing in the above case before the (Enter Agency Name Here).

Date: 3/2/10

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