



# Clinton Presidential Library

---

1200 President Clinton Avenue  
Little Rock, AR 72201

## Inventory for FOIA Request 2006-1000-F

### **Records relating to Senator Warren B. Rudman and his service as a member of the President's Foreign Intelligence Advisory Board**

#### **Extent**

58 folders, approximately 2,631 pages

#### **Access**

Collection is open to all researchers. Access to Clinton Presidential Records is governed by the Presidential Records Act (PRA) (44 USC Chapter 22) and the Freedom of Information Act (FOIA) (5 USC 552, as amended) and therefore records may be restricted in whole or in part in accordance with legal exemptions.

#### **Copyright**

Documents in this collection that were prepared by officials of the United States government as part of their official duties are in the public domain. Researchers are advised to consult the copyright law of the United States (17 USC Chapter 1) which governs the making of photocopies or other reproductions of copyrighted material.

#### **Provenance**

Official records of William Jefferson Clinton's presidency are housed at the Clinton Presidential Library and administered by the National Archives and Records Administration (NARA) under the provisions of the Presidential Records Act (PRA).

#### **Processed by**

Staff Archivist, November 2010. Previously restricted materials are added as they are released.

#### **Scope and Content**

The materials in FOIA 2006-1000-F are a selective body of documents responsive to the topic of the FOIA. Researchers should consult the archivist about related materials.

Senator Warren Bruce Rudman was appointed by President William Jefferson Clinton to the President's Foreign Intelligence Advisory Board (PFIAB) on September 30, 1993. Rudman was appointed vice chairman in December 21, 1995 and chairman on February 18, 1998. Rudman served on the PFIAB until 2001.

While on the PFIAB, Rudman was selected as vice chairman of the Commission on the Roles and Capabilities of the United States Intelligence Community. Rudman was chairman of the Special Oversight Board for Department of Defense Investigations of Gulf War Chemical and Biological Incidents in 1998. He was also chair of the PFIAB special investigation into the Department of Energy practices and policies. The Board's report, *Science at its Best, Security at its Worst*, was highly critical of both the Department of Energy and the Clinton Administration. After leaving the PFIAB, Rudman

co-chaired the U.S. Commission on National Security/21<sup>st</sup> Century. Along with Senator Gary Hart, the commission released a report in March 2001, entitled *Roadmap for National Security*, in which they called for a Department of Homeland Security. Rudman remains active in U.S. intelligence and security issues as an advisory board member and co-chair of the Partnership for a Secure America. In 2002, he co-authored the book, *America—Still Unprepared, Still in Danger*.

Warren Rudman is currently Of Counsel in the Washington, D.C. office of the law firm of Paul, Weiss, Rifkind, Wharton & Garrison LLP. Rudman joined the firm in 1993 after representing New Hampshire in the Senate from 1980 to 1993. Rudman, a centrist Republican, was approached by Clinton to be the Secretary of the Treasury in 1993 but declined the offer. While a member of the Senate he was chairman and vice chairman of the Senate Ethics Committee and served on the Senate Appropriations Committee. In 1986, Rudman was selected to be vice chairman of the Senate Select Committee investigating arms deals with Iran. In 1992, Rudman co-founded the Concord Coalition whose platform is fiscal responsibility in government.

Rudman was born in Boston, MA in 1930. He graduated from Valley Forge Military School in 1948 and received a Bachelor of Science from Syracuse University in 1952. From 1952 to 1954 Rudman served in the United States Army where he was a combat platoon leader in the Korean War. Rudman returned to school following his service and received a Bachelor of Laws degree from Boston College Law School in 1960. Rudman was in private practice from 1960 to 1970 when he was appointed Attorney General of New Hampshire. He served six years as Attorney General before returning to private practice.

Rudman was awarded with the Presidential Citizens Medal on January 8, 2001.

The President's Foreign Intelligence Advisory Board (PFIAB) was created by President Dwight Eisenhower in 1956. Executive Order 10656, signed February 6, 1956, created the President's Board of Consultants on Foreign Intelligence Activities. Eisenhower believed that this board of respected and knowledgeable citizens could provide him with unbiased and candid appraisals of United States' intelligence activities. President John Kennedy, by the signing of Executive Order 10938 on May 4, 1961, renamed the Board of Consultants, the President's Foreign Intelligence Advisory Board. Though the name was changed, the board continued to operate in much the same fashion.

Executive Order 11460, signed by President Richard Nixon on March 20, 1969, again changed the name of the PFIAB to the President's Advisory Intelligence Board. President Jimmy Carter abolished the board in March of 1977. Carter did however, retain the Intelligence Oversight Board. The IOB was created by President Gerald Ford in 1976 following a post Watergate investigation by Congress into potential illegal activities of the intelligence agencies. The IOB was tasked with reporting potential illegal activities to the Department of Justice for review. As Ford told Congress in 1976, "I believe [the changes] will eliminate abuses and questionable activities on the part of the foreign intelligence agencies while at the same time allowing them to get on with their vital work of gathering and assessing information."

President Ronald Reagan modified the role of the IOB in 1981 and re-established the PFIAB in 1985 by signing Executive Order 12537. President William Jefferson Clinton combined the IOB and the PFIAB, making the IOB a committee rather than an independent organization. President George W. Bush radically modified the role of both the IOB and the PFIAB following the creation of a Director of National Intelligence. The newly named President's Intelligence Advisory Board was designated to oversee the intelligence collection activities of any Federal agency engaged in the collection of

intelligence or the production of intelligence policy. President Barak Obama more clearly defined the role of the PFIAB and strengthened the IOB with the passage of Executive Order 13516.

Under President Clinton the PFIAB had between eleven and twelve members, by law it could be no more than sixteen, whose terms were established by the President. Members were chosen for their independence, knowledge, and experience. The members of the President's Intelligence Advisory Board serve as unpaid observers of United States intelligence community. Much of their work is highly secret in nature though Presidents have chosen on occasion to make the Board's reports, or portions thereof, public. The members of the Board are appointed by the President and the Director serves at the leisure of the President.

Clinton Presidential Records relating to Warren Rudman consist of White House Office of Records Management (WHORM) Subject Files, White House Staff and Office Files, Automated Records Management [Email], Tape Restoration Project [Email] and NSC Cable, Emails and Records Management System.

WHORM (OP) Files contain draft correspondence from President Clinton to congratulate award recipients, Bar or Bat Mitzvahs, college graduates, and a letter Sen. Rudman was to present to a elementary school he was visiting to discuss the history of American presidents.

WHORM Subject Files contain memos, letters, and scheduling arrangements related to Rudman's appointment, reappointment, and service on PFIAB.

White House Staff and Office Files originate in the Counsel's Office, National Security Council, Clerk's Office, Scheduling Office, and Security Office. The records are primarily administrative in nature and related to Rudman's appointment to PFIAB and the Commission on Roles and Capabilities of the US Intelligence Community. They also include an article written about Rudman's time in public service, and receiving the Presidential Citizens Medal in 2000.

Automated Records Management System [Email] (ARMS) and Tape Restoration Project [Email] (TRP) e-mail records responsive to this FOIA originate in the following agencies: Office of Policy Development (OPD), Office of the White House (WHO), Council of Economic Advisors (CEA) and Default e-mails belonging to no specific agency. These e-mails are primarily administrative in nature relating to Rudman's appointment, reappointment, service on the PFIAB, and his receipt of the Presidential Citizen's Medal.

NSC Cable, Emails, and Records Management System records related to Rudman's appointment, service on PFIAB and press guidance related to PFIAB.

### **System of Arrangement**

Records that are responsive to this FOIA request were found in these collection areas— Clinton Presidential Records: WHORM Subject Files, Clinton Presidential Records: WHORM (OP), Clinton Presidential Records: White House Staff and Office Files, Clinton Presidential Records: ARMS Emails, Clinton Presidential Records: TRP Emails, and Clinton Presidential Records: NSC Cable, Email, and Records Management System.

The White House Office of Records Management (WHORM) contains a variety of series created to organize and track documents and correspondence. The WHORM Alpha file was compiled by the White House Office of Records Management from 1993 – 1996 and is a series of documents arranged by name of persons, organizations, or events. The WHORM Subject file was compiled by the White House

Office of Records Management and is a series of categories designated by a letter/number combination. In addition, there are WHORM, WHORM Counsel, WHORM (CL), WHORM (OP), WHORM (Too Late); WHORM (Various Offices); and WHORM (Alpha Project) series.

Staff and Office files were maintained at the folder level by staff members within their individual offices and document all levels of administration activity.

WHORM files are processed at the document level; whereas, Staff and Office files are processed at the folder level, that is, individual documents are not selected and removed from a folder for processing. While this method maintains folder integrity, it frequently results in the incidental processing of documents that are not wholly responsive to the subject area.

The Automated Records Management System (ARMS) is a database that contains email records of the Executive Office of the President. This system maintained unclassified Presidential email. The ARMS dataset is comprised of 6 sub-series of email records called "Buckets." The buckets include NPR, OPD, POTUS, WHO, CEA, and Default. ARMS emails are arranged chronologically by creation date.

The Tape Restoration Project (TRP) is a database consisting of restored emails from the Automated Records Management System from July 1994 through June of 2000. The TRP is a database that contains email records of the Executive Office of the President. This system maintained unclassified Presidential record email. The TRP dataset is comprised of 6 sub-series of email records called "Buckets." The buckets include NPR, OPD, POTUS, WHO, CEA, and Default. TRP emails are arranged chronologically by creation date.

The following is a list of documents and folders processed in response to FOIA 2006-1000-F:

**Box 1**

**Clinton Presidential Records: WHORM: Subject File**

<b>Category</b>	<b>Case Number</b>
FG006-14	057405SS
FG006-14	171730SS
MA048	430457
ME001-04	418851
ME001-04	432273

**Clinton Presidential Records: WHORM (OP)**

<b>Category</b>	<b>Case Number</b>
AF	418795

**Clinton Presidential Records: White House Staff and Office Files**

Clerk's Office

The Honorable Warren B. Rudman [OA/ID 20880]

Counsel's Office

[Appointees] Rudman, Warren [OA/ID CF 1570]

[Appointees] Rudman, Warren: Gulf War Center Info [OA/ID CF 1570]

[Appointees] Rudman, Warren: Member PFIAB [OA/ID CF 1570]

Schaffner, Jane

Rudman, Warren [OA/ID CF 1631]

Rudman, Warren: Member, Commission on the Roles and Capabilities of the US Intelligence Community [OA/ID CF 1631]

Rudman, Warren: PFIAB Member [OA/ID CF 1631]  
Winkler, William  
Warren Rudman [OA/ID CF 1026]  
National Security Council  
Defense Policy/Peterman, D. Brian  
Rudman [OA/ID CF 2370]  
Scheduling Office  
Payson, Chip  
Folder #13 [OA/ID 11659]  
Security Office  
Rudman, Warren B. [OA/ID CF 1898]  
Easley, Charles C.  
Rudman, Warren Bruce [OA/ID CF 1261]

**Clinton Presidential Records: Automated Records Management System [Email]**

OPD [OA/ID 250000]  
[Warren Rudman]  
[03/18/1999-06/17/1999]  
[06/21/1999-11/18/1999]  
WHO [OA/ID 500000]  
[Warren Rudman]  
[09/29/1995-03/18/1999]

**Box 2**

[03/19/1999-06/21/1999]  
[06/22/1999]  
[08/02/1999-01/04/2001]  
[01/04/2001-01/09/2001]  
CEA [OA/ID 950000]  
[Warren Rudman]  
[03/19/1999-11/18/1999]  
Default [OA/ID 1100000]  
[Warren Rudman]  
[03/19/1999-01/11/2001]  
NSC [OA/ID 1200000]  
[Warren Rudman and PFIAB..]  
[03/13/1997-07/01/1999]  
[07/15/1999-09/13/2000]

**Clinton Presidential Records: Tape Restoration Project (TRP) [Email]**

OPD [OA/ID 250000]  
[Warren Rudman]  
[02/18/1999]  
WHO [OA/ID 500000]  
[Warren Rudman]  
[02/18/1999]  
Default [OA/ID 1100000]  
[Warren Rudman]  
[01/16/1997-06/16/1998]

## Clinton Presidential Records: NSC Cable, Email, and Records Management System

### NSC Cables

Jan 1997- Dec 1998

[Warren Rudman and PFIAB..]  
[01/22/1998] [OA/ID 520000]

Jan 1999- Dec 2000

[Warren Rudman and PFIAB..]  
[04/07/1999-03/01/2000] [OA/ID 530000]

### NSC Emails

MSMail- Record (Sept 94-Sept 97)

[Warren Rudman and PFIAB..]  
[02/02/1995-04/18/1996] [OA/ID 590000]  
[04/19/1996-03/10/1997] [OA/ID 590000]

MSMail- Non-Record (Sept 94- Sept 97)

[Warren Rudman and PFIAB..]  
[10/05/1995-03/17/1997] [OA/ID 605000]

Exchange- Record (Sept 97- Jan 01)

[Warren Rudman and PFIAB..]  
[09/08/1997-05/13/1998] [OA/ID 620000]  
[06/11/1998-06/12/1998] [OA/ID 620000]

### Box 3

[06/15/1998-11/12/1998] [OA/ID 620000]  
[12/15/1998-03/20/1999] [OA/ID 620000]  
[06/11/1999-06/21/1999] [OA/ID 620000]  
[06/23/1999-07/14/1999] [OA/ID 620000]  
[07/22/1999] [OA/ID 620000]  
[08/02/1999-02/29/2000] [OA/ID 620000]  
[03/17/2000-08/03/2000] [OA/ID 620000]  
[08/04/2000-12/01/2000] [OA/ID 620000]  
[12/19/2000-01/18/2001] [OA/ID 620000]

Exchange-Non-Record (Mar 97-Jan 01)

[Warren Rudman and PFIAB..]  
[10/14/1997-05/14/1999] [OA/ID 630000]  
[05/19/1999-05/21/1999] [OA/ID 630000]  
[06/08/1999-06/23/1999] [OA/ID 630000]  
[06/24/1999-07/16/1999] [OA/ID 630000]  
[09/03/1999-10/18/1999] [OA/ID 630000]

### Box 4

[10/19/1999-04/04/2000] [OA/ID 630000]  
[04/28/2000-07/19/2000] [OA/ID 630000]  
[08/30/2000-01/18/2001] [OA/ID 630000]

### NSC Records Management System

[Warren Rudman and PFIAB..]  
9707630 [OA/ID 1652]  
9904724 [OA/ID 2735]

Last modified: 03/16/2012