

(FSME-12-016, February, Program, Chronology of NRC Amendments)

February 15, 2012

ALL AGREEMENT STATES

## REVISION OF THE CHRONOLOGY OF NUCLEAR REGULATORY COMMISSION (NRC) AMENDMENTS INCLUDING SUMMARY OF CHANGE DOCUMENT FOR THE CHANGE OF COMPATIBILITY OF 10 CFR 31.5 AND 31.6 IN THE WITHDRAWAL OF PROPOSED RULE AND CLOSURE OF PETITION FOR RULEMAKING: ORGANIZATION OF AGREEMENT STATES AND FLORIDA DEPARTMENT OF HEALTH, BUREAU OF RADIATION CONTROL. [RATS ID 2012-1] (FSME-12-016)

**Purpose:** To provide the Agreement States with the Chronology of the U.S. Nuclear Regulatory Commission (NRC) Amendments including the addition, RATS ID 2012-1, Change of Compatibility of 10 CFR 31.5 and 31.6 (effective date 1/25/2012) and the Summary of Change Document.

**Background:** NRC is closing a petition for rulemaking (PRM–31–5) submitted by the Organization of Agreement States, Inc. (OAS). The petition requested that the NRC amend its regulations to strengthen the regulation of radioactive materials by requiring a specific license for higher-activity devices that are currently available under a general license, and change the compatibility designation of applicable regulations from Compatibility Category B to Compatibility Category C. The petition also addresses a request filed by the Florida Department of Health, Bureau of Radiation Control, to change the compatibility category of 10 CFR 31.5 from Category B to Category C. In response to the petition, the NRC developed a proposed rule that would have changed the compatibility of the applicable regulations, and would have limited the quantity of byproduct material contained in a generally-licensed device to below one-tenth of the International Atomic Energy Agency (IAEA) Category 3 thresholds. After further review, the NRC has decided to withdraw the proposed rule but changed the compatibility designation of the applicable regulations from Compatibility designation of the applicable regulations from Compatibility category C.

**Discussion:** The withdrawal of proposed rule and closure of petition for rulemaking, published on January 25, 2012, is posted in the *Federal Register*, 77 FR 3640, and can be accessed through this website: http://www.gpo.gov/fdsys/pkg/FR-2012-01-25/pdf/2012-1523.pdf.

The chronology is enclosed in its entirety and includes RATS ID: 2012-1, as maintained by the Office of Federal and State Materials and Environmental Management Programs. The chronology is for your use to plan rulemaking actions that are needed to satisfy the compatibility and health and safety category designations of the NRC regulations. This document will also be used by the Integrated Materials Performance Evaluation Program teams during upcoming program reviews. In addition, a summary of change document for the January 25, 2012 compatibility changes has been enclosed with this letter. These summaries are for your use to identify the changes to the compatibility categories associated with 10 CFR 31.5 and 31.6. Please note that there is no text changes associated with RATS ID: 2012-1.

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The original text changes to 10 CFR 31.5 and 31.6 are associated with RATS ID: 2001-1, *Requirements for Certain Generally Licensed Industrial Devices Containing Byproduct Material -Parts 30, 31, 32,* (65 FR 79162) which was due for adoption by Agreement States no later than February 16, 2004. As noted in FSME Letter 07-087, issued September 20, 2007, NRC was holding compatibility determinations in this area in abeyance until such time as a final rule and the Agreement State implementation date became effective or other resolution to the petition for rulemaking occurred. NRC staff continued to review Agreement State general license device proposed and final rules but held any compatibility determination in abeyance on those rules if the Agreement State's rules met the essential elements of the NRC's rule, even if the Agreement State's rules were more restrictive than the NRC's rule.

Agreement States who have adopted the requirements of RATS ID 200 1-1 without any comments do not need to resubmit their regulations unless they plan on making changes to any of the previously reviewed regulations. NRC staff will self-initiate changes to the Agreement State's State Regulation Status (SRS) Data Sheet with the information linking the RATS ID 2012-1 to RATS ID 2001-1.

Agreement States without the general license device rule in 10 CFR 31.5 and 31.6 or with a general license device rule less restrictive than the NRC rules will be expected to adopt compatible regulations no later than January 25, 2015. For Agreement States that have general license device regulations more restrictive than NRC's requirements, we request that the State resubmit their equivalent provisions for 10 CFR 31.5 and 31.6 for NRC to review the provision against the revised Compatibility Category C determination. We request that both proposed regulations and final regulations be provided to us for review in accordance with FSME Procedure SA-201, "Review of State Regulatory Requirements".

If you have any questions regarding this correspondence, please contact me or the individual named below.

| POINT OF CONTAC | T: Kathleen Schneider |
|-----------------|-----------------------|
| TELEPHONE:      | (301) 415-2320        |

INTERNET: Kathleen.Schneider@NRC.GOV FAX: (301) 415-3502

/RA/

Brian J. McDermott, DirectorDivision of Materials Safetyand State AgreementsOffice of Federal and State Materialsand Environmental Management Programs

Enclosures:

- 1. Chronology of NRC Amendments
- 2. Summary of Change Document

## Chronology of NRC Amendments

| NRC Chronology Identification   | FR Notice Number<br>(State Implementation Due Date)   | RATS ID |  |  |
|---|---|---------|--|--|
| Safety Requirements for Radiographic Equipment-Part 34  | 55 FR 843; (1/10/94)  | 1991-1  |  |  |
| ASNT Certification of Radiographers-Part 34   | 56 FR 11504; (none)   | 1991-2  |  |  |
| Standards for Protection Against Radiation-Part 20  | 56 FR 23360; 56 FR 61352; 57 FR<br>38588;<br>57 FR 57877; 58 FR 67657; 59 FR<br>41641;<br>60 FR 20183; (1/1/94) | 1991-3  |  |  |
| Notification of Incidents-Parts 20, 30, 31, 34, 39, 40, 70  | 56 FR 64980; (10/15/94)   | 1991-4  |  |  |
| Quality Management Program and Misadministrations-Part 35   | 56 FR 34104; (1/27/95)  | 1992-1  |  |  |
| Eliminating the Recordkeeping Requirements for Departures from Manufacturer's Instructions-Parts 30,35                            | 57 FR 45566; (none)   | 1992-2  |  |  |
| Decommissioning Recordkeeping and License Termination: Documentation Additions<br>[Restricted areas and spill sites]-Parts 30, 40 | 58 FR 39628; (1 0/25/96)  | 1993-1  |  |  |
| Licensing and Radiation Safety Requirements for Irradiators-Part 36   | 58 FR 7715; (7/1/96)  | 1993-2  |  |  |
| Definition of Land Disposal and Waste Site QA Program-Part 61   | 58 FR 33886; (7/22/96)  | 1993-3  |  |  |
| Self-Guarantee as an Additional Financial Mechanism-Parts 30, 40, 70  | 58 FR 68726; 59 FR 1618; (none)   | 1994-1  |  |  |
| Jranium Mill Tailings Regulations: Conforming NRC Requirements to EPA Standards - 59 FR 28220; (7/1/97)<br>Part 40                |   |         |  |  |
| Timeliness in Decommissioning Material Facilities-Parts 30, 40, 70  | 59 FR 36026; (8/15/97)  | 1994-3  |  |  |
| Preparation, Transfer for Commercial Distribution, and Use of Byproduct Material for Medical Use-<br>Parts 30, 32, 35             | 59 FR 61767; 59 FR 65243;<br>60 FR 322; (1/1/98)  | 1995-1  |  |  |
| Frequency of Medical Examinations for Use of Respiratory Protection Equipment-Part 20   | 60 FR 7900; (3/13/98)   | 1995-2  |  |  |
| Low-Level Waste Shipment Manifest Information and Reporting-Parts 20, 61  | 60 FR 15649; 60 FR 25983; (3/1/98)  | 1995-3  |  |  |

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|---|---|---------|--|
| Performance Requirements for Radiography Equipment-Part 34  | 60 FR 28323; (6/30/98)                              | 1995-4  |  |
| Radiation Protection Requirements: Amended Definitions and Criteria-Parts 19, 20  | 60 FR 36038; (8/14/98)                              | 1995-5  |  |
| Clarification of Decommissioning Funding Requirements-Parts 30, 40, 70  | 60 FR 38235; (11/24/98)                             | 1995-6  |  |
| Medical Administration of Radiation and Radioactive Materials-Parts 20, 35  | 60 FR 48623; (10/20/98)                             | 1995-7  |  |
| 10 CFR Part 71: Compatibility with the International Atomic Energy Agency-Part 71   | 60 FR 50248; 61 FR 28724; (4/1/99)                  | 1996-1  |  |
| One Time Extension of Certain Byproduct, Source and Special Nuclear Materials Licenses-Parts 30, 40, 70   | 61 FR 1109; (none)                                  | 1996-2  |  |
| Termination or Transfer of Licensed Activities: Recordkeeping Requirements-Parts 20, 30, 40, 61, 70   | 61 FR 24669; (6/17/99)                              | 1996-3  |  |
| Resolution of Dual Regulation of Airborne Effluents of Radioactive Materials; Clean Air Act-Part 20   | 61 FR 65120; (1/9/00)                               | 1997-1  |  |
| Recognition of Agreement State Licenses in Areas Under Exclusive Federal Jurisdiction Within an 62 FR 1662; (2/27/00)<br>Agreement State-Part 150 |   |         |  |
| Criteria for the Release of Individuals Administered Radioactive Material-Parts 20, 35  | 62 FR 4120; (5/29/00)                               | 1997-3  |  |
| Fissile Material Shipments and Exemptions-Part 71   | 62 FR 5907; (none)                                  | 1997-4  |  |
| Licenses for Industrial Radiography and Radiation Safety Requirements for Industrial Radiography<br>Operations-Parts 30, 34, 71, 150              | 62 FR 28947; (6/27/00)                              | 1997-5  |  |
| Radiological Criteria for License Termination-Parts 20, 30, 40, 70  | 62 FR 39057; (8/20/00)                              | 1997-6  |  |
| Exempt Distribution of a Radioactive Drug Containing One Microcurie of Carbon-14 Urea-Part 30   | 62 FR 63634; (1/02/01)                              | 1997-7  |  |
| Deliberate Misconduct by Unlicensed Persons-Parts 30, 40, 61, 70, 71, 150   | 63 FR 1890; 63 FR 13773; (2/12/01)                  | 1998-1  |  |
| Self-Guarantee of Decommissioning Funding by Nonprofit and Non-Bond-Issuing Licensees-<br>Parts 30, 40, 70  | 63 FR 29535; (none)                                 | 1998-2  |  |
| License Term for Medical Use Licenses-Part 35   | 63 FR 31604; (none)                                 | 1998-3  |  |
| icenses for Industrial Radiography and Radiation Safety Requirements for Industrial Radiographic  |   |         |  |

| NRC Chronology Identification   | FR Notice Number<br>(State Implementation Due Date) | RATS ID |
|---|---|---------|
| Minor Corrections, Clarifying Changes, and a Minor Policy Change-Parts 20, 32, 35, 36 and 39  | 63 FR 39477; 63 FR 45393; (10/26/01)                | 1998-5  |
| Transfer for Disposal and Manifests: Minor Technical Conforming Amendment-Part 20   | 63 FR 50127; (11/20/01)                             | 1998-6  |
| Radiological Criteria for License Termination of Uranium Recovery Facilities-Part 40  | 64 FR 17506; (6/11/02)                              | 1999-1  |
| Requirements for Those Who Possess Certain Industrial Devices Containing Byproduct Material to<br>Provide Requested Information-Part 31 | 64 FR 42269; (none)                                 | 1999-2  |
| Respiratory Protection and Controls to Restrict Internal Exposure-Part 20   | 64 FR 54543; 64 FR 55524; (2/2/03)                  | 1999-3  |
| Energy Compensation Sources for Well Logging and Other Regulatory Clarifications-Part 39  | 65 FR 20337; (5/17/03)                              | 2000-1  |
| New Dosimetry Technology-Parts 34, 36, 39   | 65 FR 63750; (1/8/04)                               | 2000-2  |
| Requirements for Certain Generally Licensed Industrial Devices Containing Byproduct Material -<br>Parts 30, 31, 32                      | 65 FR 79162; (2/16/04)                              | 2001-1  |
| Revision of the Skin Dose Limit-Part 20   | 67 FR 16298; (4/5/05)                               | 2002-1  |
| Medical Use of Byproduct Material-Parts 20, 32, and 35  | 67 FR 20249; (10/24/05)                             | 2002-2  |
| Financial Assurance for Materials Licensees - Parts 30, 40, 70  | 68 FR 57327; (12/3/06)                              | 2003-1  |
| Compatibility With IAEA Transportation Safety Standards and Other Transportation Safety<br>Amendments - Part 71.                        | 69 FR 3697; (10/01/07)                              | 2004-1  |
| Security Requirements for Portable Gauges Containing Byproduct Material - Part 30   | 70 FR 2001; (7/11/08)                               | 2005-1  |
| Medical Use of Byproduct Material - Recognition of Specialty Boards - Part 35   | 70 FR 16336; 71 FR 1926 (4/29/08)                   | 2005-2  |
| Increased Controls for Risk-Significant Radioactive Sources (NRC Order EA-05-090)   | 70 FR 72128 (1 2/01/2005)                           | 2005-3  |
| Minor Amendments -Parts 20, 30,32, 35, 40, 70   | 71 FR 15005 (03/27/09)                              | 2006-1  |

| NRC Chronology Identification   | FR Notice Number<br>(State Implementation Due Date) | RATS ID |
|---|---|---------|
| National Source Tracking System - Serialization Requirements Part 32 (with reference to Part 20<br>Appendix E)  | 71 FR 65685 (02/06/07)                              | 2006-2  |
| National Source Tracking System Part 20   | 71 FR 65685 (01/31/09 Cat I and Cat<br>II)          | 2006-3  |
| Medical Use of Byproduct Material - Minor Corrections and Clarifications Parts 32 and 35  | 72 FR 45147, 54207 (10/29/10)                       | 2007-1  |
| Exemptions From Licensing, General Licenses, and Distribution of Byproduct Material: Licensing and Reporting Requirements Parts 30, 31, 32, and 150   | 72 FR 58473 (12/17/10)                              | 2007-2  |
| Requirements for Expanded Definition of Byproduct Material Parts - 20, 30, 31, 32, 33, 35, 61, and 150  | 72 FR 55864, 73 FR 42672 (11/30/10)                 | 2007-3  |
| Order Imposing Fingerprinting Requirements and Criminal History Records Check Requirements for Unescorted Access to Certain Radioactive Material (Order EA-07-305)  | 72 FR 70901 (06/05/08)                              | 2007-4  |
| Occupational Dose Records, Labeling Containers, and the Total Effective Dose Equivalent Parts – 19 and 20   | 72 FR 68043, 72233 (02/15/11)                       | 2008-1  |
| Medical Use of Byproduct Material—Authorized User Clarification, Part 35  | 74 FR 33901 (09/28/12)                              | 2009-1  |
| Decommissioning Planning, Parts 20, 30, 40, and 70  | 76 FR 35512 (12/17/2015)                            | 2011-1  |
| Licenses, Certifications, and Approvals for Materials Licensees, Parts 30, 36, 39, 40, 51, 70, and 150  | 76 FR 56951 (11/14/2014)                            | 2011-2  |
| Change of Compatibility of 10 CFR 31.5 and 31.6 in the Withdrawal of Proposed Rule and Closure of Petition For Rulemaking: Organization of Agreement States and Florida Department of Health, Bureau of Radiation Control | 77 FR 3640 (01/25/2015)                             | 2012-1  |

## Change of Compatibility of 10 CFR 31.5 and 31.6

## in the Withdrawal of Proposed Rule and Closure of Petition For Rulemaking: Organization of Agreement States and Florida Department of Health, Bureau of Radiation Control (77 FR 3640, Published January 25, 2012) RATS ID: 2012-1 Effective: 1/25/2012 Date Due for State Adoption 1/25/2015

|                             | Title   |                  |   | Summary of Change to CFR   |                      |                       |   |
|-----------------------------|---|------------------|---|--|----------------------|-----------------------|---|
| Change<br>to NRC<br>Section |   | State<br>Section | Compatibility<br>Category   |  | Difference<br>Yes/No | Significant<br>Yes/No | lf Difference, Why or<br>Why Not Was a<br>Comment Generated |
| §31.5                       | Certain<br>detecting,<br>measuring,<br>gauging, or<br>controlling<br>devices and<br>certain<br>devices for<br>producing<br>light or an<br>ionized<br>atmosphere |                  | C***<br>(***please<br>note 10 CFR<br>31.5 was<br>changed from<br>Compatibility<br>Category B to<br>Compatibility<br>Category C) | NO TEXT CHANGE TO 10 CFR<br>31.5.<br>Text for 10CFR 31.5 can be found<br>in <i>Requirements for Certain</i><br><i>Generally Licensed Industrial</i><br><i>Devices Containing Byproduct</i><br><i>Material,</i> (65 FR 79162, Published<br>December 18, 2000) RATS ID:<br>2001-1, Effective: 2/16/01. |                      |                       |   |
| §31.6                       | General<br>license to<br>install<br>devices<br>generally<br>licensed in §<br>31.5   |                  | C***<br>(***please<br>note 10 CFR<br>31.6 was<br>changed from<br>Compatibility<br>Category B to<br>Compatibility<br>Category C) | NO TEXT CHANGE TO 10 CFR<br>31.6.<br>Text for 10CFR 31.6 can be found<br>in <i>Requirements for Certain</i><br><i>Generally Licensed Industrial</i><br><i>Devices Containing Byproduct</i><br><i>Material,</i> (65 FR 79162, Published<br>December 18, 2000) RATS ID:<br>2001-1, Effective: 2/16/01. |                      |                       |   |