

Scope of Work
Marine Protected Areas Federal Advisory Committee (MPA FAC)
Cultural Heritage Resources Working Group
March 15, 2011

The National Marine Protected Areas Center (MPA Center) has formed a Cultural Heritage Resources Working Group under the MPA FAC to provide technical expertise and recommendations to the full Committee on submerged cultural heritage resources for the development of a National System of Marine Protected Areas (MPAs). The MPA FAC develops recommendations for the Departments of Commerce and the Interior on the implementation of Executive Order 13158, marine protected areas.

Operations: Under the terms of the MPA FAC Charter, the Committee “may establish scientific or other working groups consisting of MPA FAC members and/or outside experts,” to be “selected by the MPA FAC in consultation with the Under Secretary of Commerce for Oceans and Atmosphere and the Department of the Interior.” In September 2009, the Committee voted to establish a Cultural Heritage Resources Working Group to address this forthcoming charge.

The working group is co-chaired by a member from the MPA Center and the MPA FAC, and will develop draft recommendations for consideration and action by the full Committee. The working group includes both FAC members and external experts on cultural heritage resources from federal, state and tribal agencies, as well as academia and/or non-governmental organizations.

The working group will meet 1-2 times a year (based on availability of funds), and will otherwise conduct its business via email and conference calls. The working group has created two smaller task groups to address specific issues before obtaining input from the entire working group. These subgroups represent tribal/indigenous interests and historic/archaeological interests.

Purpose: To provide guidance for advancing the cultural heritage track of National MPA System development.

The conservation of the nation’s cultural heritage is one of the three goals of the national system of MPAs. The Framework defines cultural heritage as “the cultural resources that reflect the nation’s maritime history and traditional cultural connections to the sea, and the uses and values they provide to present and future generations.” The national system of MPAs will strengthen the protection of cultural heritage resources by 1) enhancing coordination among MPAs, and 2) conducting regional gap analyses to identify areas that contribute to the system’s priority conservation objectives which would benefit from additional protection.

The primary conservation objectives of the national system’s Cultural Heritage Goal are to “conserve and manage”:

- Key cultural and historic resources listed in the National Register of Historic Places;
- Key cultural and historic resources determined eligible for the NRHP or listed on a State register;
- Key cultural sites that are paramount to a culture’s identify and/or survival;
- Key cultural and historic sites that may be threatened;

- Key cultural and historic sites that can be utilized for heritage tourism; and
- Key cultural and historic sites that are underrepresented.”¹

Charge:

The Cultural Heritage Resources Working Group will assist in developing and fulfilling the goals of the national system of MPAs by:

- Ensuring that the best scientific and management information available, as well as traditional knowledge systems and multiple voices, are incorporated into these processes;
- Ensuring that all work and analysis is coordinated with the participating agencies;
- Making recommendations to the full FAC based on the group’s expertise and experience.

Key Questions:

- What is the MPA FAC’s vision of the cultural heritage track of the national MPA system? What should it emphasize and include?
- How can NOAA and DOI best support the participation of cultural heritage MPAs within the national MPA system?
- What factors should NOAA and DOI consider in developing the gap analysis for cultural heritage resources? What type of conceptual framework should be developed to guide the cultural heritage gap analysis?

¹ *Framework for the National System of Marine Protected Areas of the United States*, p. 15

MPA FAC Cultural Heritage Resources Working Group

Federal Members:

1. Dave Conlin: Maritime Archaeologist and Chief, Submerged Resources Center, National Park Service (DOI/NPS)
2. Troy Ferone: Eastern Region Heritage Program Leader, U.S. Forest Service (USDA/FS)
3. Valerie Grussing (Co-Chair): Cultural Resources Coordinator, NOAA MPA Center (DOC/NOAA/MPA Center)
4. Brian Jordan: Archaeologist, Environmental Assessment Branch, Minerals Management Service (DOI/BOEMRE)
5. Hans Van Tilburg: Pacific Islands Regional Maritime Heritage Coordinator, NOAA Office of National Marine Sanctuaries (DOC/NOAA/ONMS)
6. John Wilson: Regional Historical Preservation Officer, Region 5, U.S. Fish and Wildlife Service (DOI/FWS)

State/Territorial Members:

7. John Foster: State Underwater Archaeologist (retired), California State Parks
8. Amy Borgens: State Underwater Archaeologist, Texas Historical Commission
9. Victor Mastone (Co-Chair & FAC): Director and Chief Archaeologist, Massachusetts Board of Underwater Archaeological Resources

Tribal/Indigenous Members:

10. William Aila (FAC): Native Hawaiian Fisherman
11. Janine Bowe chop: Tribal Historic Preservation Officer, Makah Indian Nation
12. Roberta Cordero: Mediator, Trainer & Consultant, Chumash Nation
13. Bonnie Newsom: Tribal Historic Preservation Officer, Penobscot Indian Nation
14. Alvin Osterback (FAC): Port Director, Dutch Harbor, AK
15. Joe Schumacker (FAC): Marine Resources Scientist, Quinault Indian Nation
16. Melinda Young: Tribal Historic Preservation Officer, Lac du Flambeau Band of Lake Superior Chippewa

NGO/Academic Members:

17. Charlie Beeker: Director, Office of Underwater Science, Indiana University
18. John Jensen: Sea Education Association
19. Larry Murphy: Maritime Archaeologist and Chief (retired), Submerged Resources Center, National Park Service
20. Jesús Ruiz (FAC): President, California Divers
21. Della Scott-Ireton (FAC): Director, Northwest Region, Florida Public Archaeology Network

Acronyms

DOC: U.S. Department of Commerce
DOI: U.S. Department of the Interior
FAC: MPA Federal Advisory Committee
FS: Forest Service
FWS: Fish and Wildlife Service
MPA: Marine Protected Area

BOEMRE: Bureau of Ocean Energy Management,
Regulation and Enforcement (formerly MMS:
Minerals Management Service)
NPS: National Park Service
ONMS: Office of National Marine Sanctuaries
NOAA: National Oceanic and Atmospheric
Administration
USDA: U.S. Department of Agriculture