

Defense Security Cooperation Agency

Partners

November 2005



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ON THE COVER: U.S. Army Sgt. Kornelia Rachwal, 12th Aviation Brigade, Weisbaden, Germany, gives a young Pakistani girl a drink of water as they are airlifted from Muzaffarabad to Islamabad, Pakistan, aboard a U.S. Army CH47 Chinook. DoD is participating in multinational efforts to provide humanitarian assistance. (Photo by Air Force Tech. Sgt. Mike Buytas)

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From the Director

As I travel throughout the community, the dedication and commitment of our team to the security cooperation mission is obvious. Everyone is working hard and together on all professional levels to respond quickly and effectively to a host of ever evolving tasks and missions.

The military departments, combatant commands, security assistance offices, regional centers and DSCA all play vital roles in the security cooperation community. The engagement of our friends and allies in coalition and cooperative efforts through military-to-military programs, International Military Education and Training (IMET), Excess Defense Articles (EDA), Foreign Military Financing (FMF), Foreign Military Sales (FMS), Counter Terrorism Training Fellowship Programs, the Regional Centers and more all contribute to our community's success.

For FY05, our overall Foreign Military Sales totaled \$10.6 billion. For the first time in the last 4 years non 36b sales accounted for over half of sales. Forty percent of our major sales requiring notification included aircraft modernization, support and maintenance programs. We also experienced a surge in Humanitarian Assistance. Most notable are the responses to the Tsunami in South East Asia, Hurricane Katrina at home, and now the tragedy in Pakistan.

We continued to focus our security cooperation programs and projects on helping our allies and friends Build Partnership Capacity. By developing and honing basic military skills and doctrine, our international partners will become more effective coalition forces, capable of fighting terrorism and instability within their own borders and partnering with the United States when necessary.

We must continue building these partnerships with our friends and allies in ways that strengthen their independent and regional security objectives as well as enhance interoperability during current and future coalition operations.

Ongoing coalition operations in Afghanistan and Iraq illustrate how basic equipment and training are making the difference, where most of the needs do not entail big-ticket items but basic items required to fight a war.

The security cooperation community executes a wide array

of defense initiatives. While the impact of what we do as a whole is visible, the independent contributions of the individual organizations are often not so obvious. Each component within this complex structure helps build the capabilities and cooperative relationships that support DoD's goals and objectives in over 190 countries and organizations around the world.

It is important that we communicate that story inside and outside of the security cooperation community. We are expanding the focus of Partners to include a section titled "Around the Community." This will allow us to present a snapshot of your contributions to the security cooperation mission. This issue focuses on the Security Cooperation Information Portal, the Defense Institute of International Legal Studies and C4ISR.

Whether it's helping with the regional centers' transition, developing robust knowledge portals, equipping partners, providing specialized training or working through radical changes in the budget process, the security cooperation community is aggressively moving forward at a remarkable pace. It is through the combined efforts of the entire community that we will continue to achieve success. Keep up the hard work. Thanks for your dedication.



Lt. Gen. Jeffery Kohler meets Honduran Service Logistics Chiefs.

DIILS breaks new ground in Afghanistan

U.S. legal experts help develop code of military justice in Kabul

by C.E Taylor

Working with the Afghanistan Ministry of Defense and General Staff lawyers in Kabul, instructors from the Defense Institute of International Legal Studies (DIILS) broke new ground by finalizing revisions to a draft Afghan Code of Military Justice (ACMJ) in August.

“The objective of this mission was not to teach, but leave behind a bedrock document that would have positive ramifications far into the future,” according to Capt. Chris Martin, DIILS instructor.

“We conducted two military justice working groups: one focusing on procedural aspects of the ACMJ; and the second focusing on punitive articles,” he said.

He said the punitive articles revisions were especially challenging, due to the Afghans’ unfamiliarity with the translated excerpts of the US Uniform Code of Military Justice provided to them months earlier.

For the July-August session, the team began revising a



photos courtesy DIILS

U.S. Marine Capt. Jim Gordon, DIILS instructor, discusses the Afghan Military Justice Code with Maj. Gen. Nooristani, MoD deputy general counsel.

translation of the old Soviet-era military justice code, and then added punitive articles as needed. According to Martin, this proved to be more acceptable to the Afghans, who had an inherent understanding of their former system.

The DIILS team accomplished its primary

mission by completing draft versions of the procedural and punitive sections of the ACMJ by their 10 August departure. During their next session, they hope to test this new system by conducting 2 to 3 weeks of judges’ training and mock trials.

This training was one of a number of significant education events held with the Afghan MoD and General Staff lawyers this year, and is part of a larger, on-going, security cooperation initiative requiring DIILS instruction throughout the year.

Walter Munroe, DIILS academic director, expects the demand for DIILS training in Afghanistan to continue to grow.

In May, DIILS completed a legal seminar in Kabul involving more than 50 military and civilian

Afghan leaders focusing on Fiscal, Procurement and Environmental Law.

This two-day event, in coordination with the Office of Military Cooperation – Afghanistan (OMC-A), was designed to educate the Afghan legal staffs in the core competencies essential to their daily legal functions.

During the next two days, the working group reviewed laws with senior Afghan leaders, including the Judge Advocate General and Deputy Judge Advocate General of the Afghan National Army.

According to Munroe, the Afghans asked for US help with building support within the Ministry of Defense (MoD) for the draft of their national procurement law and its MoD supplement.

DIILS, located in Newport,



Senior Afghan leaders discuss the application of some laws incorporated in their code of military justice.



The working group reviewed laws with senior Afghan leaders, including the Judge Advocate General and Deputy Judge Advocate General of the Afghan National Army.

RI, is currently scheduled to deploy its mobile training teams to Kabul a few more times this year.

DIILS is a joint agency activity

reporting directly to the Director of the Defense Security Cooperation Agency. The organization is a major part of the Expanded International Military Education

and Training Program, using mobile education teams and resident courses to focus on legal topics relating to the rule of law.

New automation tool enhances transaction capabilities

by Tom Sippel

The Security Cooperation Information Portal (SCIP) is one of the latest automation tools available to the security cooperation community. SCIP was originally envisioned as a “portal” product, providing Military Standard Requisitioning and Issue Procedures (MILSTRIP) transaction input capabilities, allowing users to query consolidated case, case line, requisition and supply discrepancy report information extracted daily from the Defense Security Assistance Management System (DSAMS) and Army, Navy and Air Force legacy systems.

Enhancements were made over the past two years in order to broaden its appeal to a larger constituency. In addition to the original case information community, a second community, the Security Assistance Officer (SAO) Toolbox Community, was specifically developed for daily SAO and combatant command (COCOM) use.

The two major features of the SAO toolbox are the selective proxy feature and the End Use Monitoring (EUM)

application.

The selective proxy feature allows authorized Department of Defense military and civilian personnel, and other U.S. Government employees, such as Foreign Service Nationals (FSNs), to access “selective” .MIL sites normally restricted from use by users with non-.MIL accounts.

The proxy feature is “selective”, in that any .MIL website made available through SCIP must be approved by DSCA and the Defense Information Systems Agency (DISA) Headquarters organizations before it can be loaded into the SCIP production environment’s access control list.

The EUM application was developed to provide a secure, centralized, Internet-based product, which would provide both SAO/COCOM and international customer users with a common standard methodology for performing inventories of items requiring EUM or Enhanced EUM reporting.

Material acquired through grant programs, and certain material obtained through Foreign Military Sales programs or Cooperative Production programs require

a confirmed visual inventory, at the item serial number level, on a periodic basis.

Using extracts from the DSAMS and DSCA 1000 systems, and information gleaned from manufacturer records, as well as previous in-country inspections and delivery records, the EUM Program Management (PM) office at DSCA Headquarters incrementally populates the SCIP EUM database with item-level detail on the various defense articles included under this program.

Based on planned and delinquent inventory reports, the in-country USG representative can perform required inventories and interactively update the respective inventory records in SCIP.

In addition, the DSCA EUM program manager will be able to programmatically establish inventory inspection frequencies, and readily monitor compliance with the required inventories.

To obtain your SCIP account, or to receive more information concerning SCIP Case Information and/or the SAO Toolbox features, please feel free to contact sciphelp@dsadc.dsca.mil.

Why IMET?

Cooperation training helps OIF Partners

by C. E. Taylor and Jose Ibarra

Training is the foundation on which all modern militaries are built. The importance of good professional military education and training is most appreciated during times of conflict.

Soldiers from El Salvador understand its value, and their participation in International Military Education and Training (IMET) programs is making a difference. Since August 2003 the country has deployed more than 1,800 troops in support of Operation Iraqi Freedom.

The Salvadoran Armed Forces (ESAF) consist of approximately 12,500 soldiers. Since 1995, under the IMET program, 1,726 ESAF members received some form of U.S. military training. Half of the officers and a quarter of the non-commissioned officers from El Salvador's latest deployment to Iraq were trained by the U.S.

Last year, Defense Secretary Donald H. Rumsfeld pinned the Bronze Star Medal on six members of the Cuscatlan Battalion for heroism under fire in Iraq. Their efforts saved the lives of six Coalition Provisional Authority workers who were ambushed during a convoy.

ESAF also buys U.S. military training through the Foreign Military Sales (FMS) program. Recently El Salvador implemented a training case for ESAF



El Salvadoran Armed Forces photo

Thamer Kamel Abd Ali (right), Commander, Department of Border Enforcement of Najaf signs vehicles over to Lt. Col. Rene Herrera (El Salvador) at Camp Charlie, in Al Hillah, Iraq.

members to attend a HMMWV driver's obstacle course designed to hone their driving skills before their next deployment to Iraq.

El Salvador is a democratic country with a historically close relationship with the United States; overall relations have flourished with the civilian government since the end of the country's 12-year

civil war in 1992.

Training is geared towards professional military education programs designed to sustain the dramatic improvements in civil-military relations.

Officer training at all levels, including command and staff colleges, and courses in civil-military relations

and democratic sustainment reinforces the principles of civilian control of the military and respect for human rights.

IMET- and FMF-funded training in counternarcotics operations, resource management, logistics, and equipment maintenance provide the tools to professionalize and modernize the Salvadoran military. This training also encourages the ESAF to continue its cooperation with U.S. counternarcotics efforts.

During OIF deployments, the ESAF participated in over 110 reconstruction projects involving schools, clinics, bridges and polling stations valued at over \$4.6 million.

U.S. military training funded by IMET and other programs are at the forefront of the coalition building equation by providing the means to create military-to-military relationships.

Supporters of IMET understand that coalition building does not happen overnight; it is an on-going process the results of which sometimes takes years to develop. Friends and allies trained through these programs understand the way the U.S. does business. They become familiar with U.S. military language, doctrine and principles, all key elements when working together.

GLUING THINGS TOGETHER

DSCA BRINGS PARTNERS INTO C4ISR

by
Jose Ibarra

As U.S. forces continue to transform and implement technology-based solutions to meet the threats and challenges of the 21st Century, the security cooperation community must ask the question: “Is the pace of our transformation too fast for our allies and friendly nations to handle?”

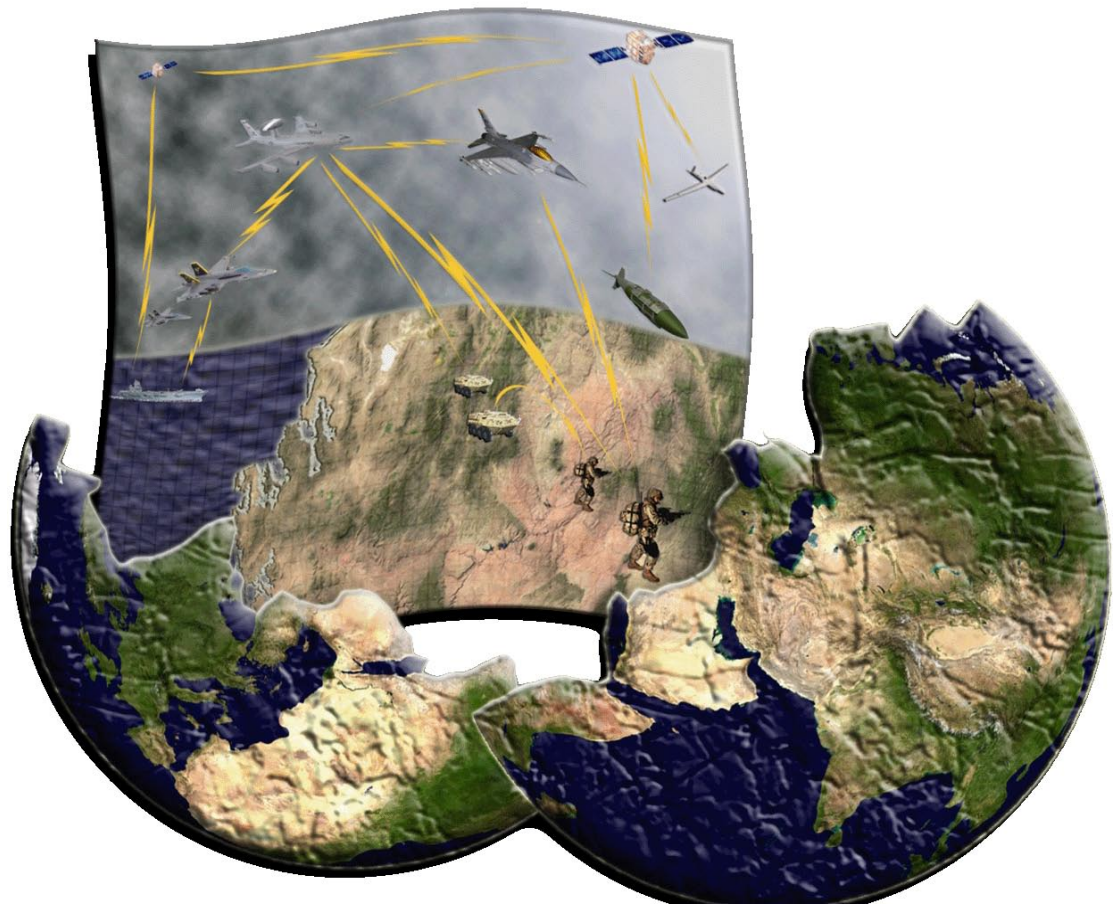
The glue cementing the network-centric transformation of U.S. fighting forces are the Command, Control, Communications, Computer, Intelligence, Surveillance and Reconnaissance (C4ISR) architectures and systems integrated into most modern weapon systems. This covers everything from man-portable radios to multi-million dollar fighter aircraft.

For the combatant commanders, bringing foreign partners into the C4ISR world is a crucial component of interoperability. In 2004, to support the combatant commanders’ needs, DSCA created a C4ISR shop to reevaluate the U.S. response to foreign customer requests for C4ISR solutions.

“We want to be the voice of our foreign partners in the C4ISR area,” said Lt. Gen. Jeff Kohler, director, DSCA.

According to Kohler, the C4ISR shop’s primary focus is on integration. He said the shop stays abreast of how the Joint Staff, the military departments, and other organizations are evaluating foreign partner requirements.

“We have to ensure that when we develop U.S. systems, that we take coalition partners into consideration,” he said, “and that we don’t build systems that are so U.S.-centric that it would cost



a fortune to find ways to integrate. Our objective is to work on those issues ahead of time.”

The shop’s initial assessment showed that the old paradigm was based on stove piping by service, system or platform. There was not a lot of focus on working with allies to develop architectures to allow intra-operability of their forces or inter-operability with U.S. forces.

So, with buy-in from combatant commands and other interagency players, DSCA developed and launched a Three Phase Approach (TPA) to respond to C4ISR requests. The phases are the interoperability baseline assessment, the implementation and baseline planning, and the implementation of the integrated solution.

“So how do we help friendly nations tie into these systems? We do an internal assessment first, asking where you are

today, what you need, and what your goals and objectives are. Then, we take that information and develop an implementation plan. If we then choose to go to phase three, we implement the plan and put it in a contract,” Kohler said.

The new approach analyzes C4ISR requirements in logical steps with coordination from all U.S. interagency stakeholders and the customer to ensure a “Total Package” solution.

Several countries have signed Letters of Offer and Acceptance (LOAs) for their C4ISR requirements using the new approach and DSCA continues to brief customer nations interested in learning more about the process.

For more information about DSCA C4ISR efforts contact Gregg Bergersen, 703-604-0243.

Congress presses security cooperation legislation forward

by Neil Hedlund
and
Lorna Jons



With Thanksgiving approaching, the U.S. Congress presses on with efforts to complete work on FY06 security cooperation legislation.

The FY06 Foreign Operations Appropriations Act (HR 3057) was signed into law by the President on 14 Nov (P.L. 109-102). This is the first time since FY02 that the Foreign Operations bill was enacted on a stand-alone basis rather than as part of an omnibus appropriations act. Ongoing military assistance programs had been funded since 1 Oct under a Continuing Resolution (HJ Res 68). Another CR will be passed by 18 Nov for the appropriations that remain unfinished, including the FY06 Defense Appropriations bill.

This year's Foreign Operations Act provides \$4.5B in Foreign Military Financing (FMF), \$88.6M less than requested by the President but \$57.7M more than proposed by the House. The Act includes the traditional Mideast earmarks (Israel--\$2.28B; Egypt--\$1.3B; and Jordan--\$210M) and the conference report also stipulates funding levels for many other countries including Pakistan (\$300M), Turkey (\$15M), Georgia (\$12M), Poland (\$30M), the Philippines (\$30M), and Tunisia (\$10M).

The FY06 Foreign Operations Act fully funds International Military Education and Training (IMET) at \$86.7M as proposed by both houses. Indonesia will receive unrestricted IMET this year, however, FMF remains subject to various certifications which may be waived by the Secretary of State. Saudi Arabia is prohibited from receiving FY06 funding (IMET), but this too may be waived. This year's Act also requires a new quarterly

report on expenditures of FY06 FMF and IMET and a report on unobligated balances of all FMF including prior year funding. Final country allocations for all FMF and IMET recipients will be approved the State Department and notified to Congress in the near future. These allocations may include an undetermined across-the-board rescission that will be applied to all accounts.

FY06 military assistance funding will not have an accompanying authorization as action on the FY06 Foreign Relations Authorization bill (HR 2601 and S 600) has stalled in the Senate. The Senate did, however, pass FY06 legislation (S 1886) authorizing the transfer of eight naval vessels by grant (Greece, Egypt, Pakistan, and Turkey) or sale (India, Greece, and Turkey). This bill is pending action in the House which authorized the same transfers in HR 2601 earlier this year.

The FY06 Defense Appropriations bills (HR 2863) are awaiting conference but

may not be completed until December. Both bills fully fund the Overseas, Humanitarian, Disaster and Civic Aid (OHDACA) account at \$61.5M, the Regional Defense Counterterrorism Fellowship program (\$20M), and O&M for the Warsaw Initiative and the Defense Regional Centers for Security Studies. The DoD appropriations bill may also be subject to an across-the-board rescission.

Controversy has plagued the FY06 Defense Authorization process as contentious amendments delayed the Senate's passage of its bill (S 1042) until 15 Nov. The Senate can now begin conference with the House on its bill (HR 1815), but significant issues divide the two houses such as detainee policy. Of note regarding security cooperation, the House bill authorizes the consolidation of legal authorities for the Defense Regional Centers for Security Studies but the Senate does not.

U.S. Army officer dies in crash

A U.S. Army officer assigned to U.S. European Command and stationed in Nigeria was among the passengers on Bellview Airlines flight 210 that crashed Oct. 22 near Lagos, Nigeria.

Maj. Joseph J. Haydon, Jr., 40, of Fredricksburg, Va., was assigned to the Office of Defense Cooperation (ODC) in the U.S. Embassy in Abuja, an office that manages security assistance programs and provides liaison between the U.S. military and host nation militaries.

Military security assistance officers (SAOs) make up the majority of U.S. security assistance personnel stationed in embassies around the world.

Haydon was an outstanding ODC Chief and Army Foreign Area Officer. He was a recognized expert on Africa and was well liked and respected. He is survived by his wife and two children. He gave his life for his country and will certainly be missed. Our heart felt condolences go out to his family, friends, and colleagues.

Transportation on hold until further notice

As a consequence of recent natural disasters in Pakistan and Guatemala the Defense Security Cooperation Agency (DSCA) Humanitarian Assistance, Disaster Relief and Mine Action (HDM) office is placing the funded transportation program on hold until further notice.

The Funded Transportation program depends on DoD's Overseas Humanitarian

Disaster and Civic Aid (OHDACA) funding, all of which is currently allocated to sustain DoD ongoing humanitarian operations in Pakistan and Guatemala.

This is not the first time the Funded Transportation was put on hold this calendar year. A similar measure was taken to support DoD relief efforts after the Tsunami destroyed coastal areas in Asia and Africa.

The hold will affect all approved shipments waiting on queue and DSCA will not process new transportation requests until funding becomes available for the program. The hold does not affect the Denton transportation program, which provides transportation of humanitarian cargo using military assets on a space-available basis.

DSCA will update the status of the program on the transportation request website.

Spyware addressed

The Information Assurance Manager (IAM), DSCA Information Technology Directorate, participated and contributed to the DoD Technical Analysis Group (TAG) responsible for the acquisition of a DoD enterprise-wide anti-spyware solution recently. Numerous presentations were given to various departments and agencies to generate awareness and concerns about spyware. DSCA IT security efforts contributed to the 23 June 2005 contract awarded by DISA to Computer Associates eTrust PestPatrol Corporate Edition. This product is currently being used by DSCA.

DSCA exceeds CFC donations with distinction

When the Department of Defense kicked off its annual Combined Federal Campaign (CFC) in late September, the goal set for the Defense Security Cooperation Agency (DSCA) was \$25K.

Immediately the agency's CFC key personnel sprang into action providing employees with a host of incentives to encourage donations. Within two weeks employees contributed \$12,700. Just seven days later 38 percent of the staff propelled the agency to \$28,072 reaching its goal at the earliest date of any DoD component since 2001.

Despite concerns about the depth of DoD employee pocket books, and recognition that many have provided tremendous support of recent national and global disasters, DSCA employees continue raising the bar. As of Nov. 4 agency employees contributed \$40,388, exceeding the organization's goal by 65 percent.

Coming & Going

APCSS director retires

Dr. Jimmie R. Lackey, executive director for the Asia-Pacific Center for Security Studies, announced his retirement in September after 42 years of federal service. As a project officer at U.S. Pacific Command in 1995, Lackey was tasked with setting up the Center. He retired from the Army in 1997 after 34 years and was subsequently appointed as the APCSS executive director. Lackey was responsible for developing the concept, and establishing the Center as a viable complement to U.S. Pacific Command's strategy and mission. Colonel Dave Shanahan is serving as the acting executive director until a new executive director is selected.

USASAC leadership

Brig. Gen. Clinton Anderson assumed command of the U. S. Army Security Assistance Command (USASAC) during a ceremony at Fort Belvoir, Va. in September. Anderson, who replaces Major General Craig D. Hackett, comes to Fort Belvoir from Saudi Arabia where he served as the Program Manager for the Saudi Arabian National Guard Modernization Program in Riyadh. He received his commission through ROTC at the Virginia Military Institute in May 1975.

Wisner moves on

Congratulations to Aaron Wisner who has become a member of Defense Security Cooperation Agency's Network Team. Wisner has worked at the PCCenter for two-and-a-half years.

Jackson goes joint

Congratulations to Rick Jackson who will leave DSCA's Country Financial Management Division for a position with the Pentagon's Joint Staff.

European center addresses cyber security

Major General (Ret.) Dr. Horst Schmalefeld, Deputy Director of the George C. Marshall European Center for Security Studies, opened the four-day conference in Garmisch, Germany last month by telling the approximately 80 participants that cyber security is among the most important security issues facing

society today.

The conference, Cyber Security, Dimensions of Critical Infrastructure Protection, is sponsored by the Marshall Center in collaboration with the U.S. European Command and the office of the Assistant Secretary of Defense for Networks and Information Integration.

Clearly, he said, these issues are not a single nation's problems or responsibility. "We must all work together," Schmalefeld said.

Keynote speaker Major General (Ret.) Dave Bryan, Vice President, Northrop-Grumman, expanded on that theme when he told participants that in the information age everything is controlled by computer.

"Every aspect of our lives – personal, business, government – has been changed by the information revolution. Bank accounts, health records, stock exchanges, power grids, government, the military – and the list goes on – are all controlled by networked computers."

Asia-Pacific Center graduates ninety-one from terrorism course

Ninety-one military officers and civilian graduated from the Asia-Pacific Center for Security Studies "Comprehensive Security Responses to Terrorism Course (CSRT)" in Honolulu on Sept. 16.

The participants attending this three-week course were from 33 countries throughout the Asia-Pacific region.

The "Comprehensive Security Responses to Terrorism" course is designed to build relationships between and among the United States and current and future counterterrorism practitioners of participating countries, to develop the trust and confidence necessary for

increased information sharing, and to identify ways to reduce obstacles to cooperation in the international struggle against those who use terror to promote their goals.

Participants represented Australia, Bangladesh, Botswana, Brunei, Bulgaria, Cambodia, Colombia, Comoros, East Timor, Ecuador, Fiji, Guam, India, Indonesia, Lithuania, Malaysia, Mauritius, Mongolia, Nepal, New Zealand, Pakistan, Papua New Guinea, Peru, Philippines, Rwanda, Saipan, Saudi Arabia, Sri Lanka, Thailand, Turkey, United Kingdom, United States and Vietnam.

New Zealand SecDef offers perspectives at Asia-Pacific conference

New Zealand Secretary of Defence Graham Fortune, a distinguished Alumnus of the Asia-Pacific Center for Security Studies (APCSS), spoke at the "Perspectives on Asia-Pacific Security for the 21st Century" Conference Sept. 14 at the Hilton Hawaiian Village.

Fortune was one of 75 distinguished experts and practitioners to examine the security challenges and opportunities for the Asia-Pacific region for the 21st Century at the two-day conference.

The APCSS is celebrating its 10th year in Hawaii fostering security cooperation through multilateral dialogue conducted by governments, and non-governmental actors alike.

Fulford speaks to African Ambassadors

General Carlton W. Fulford, Director of the Africa Center, addressed African Ambassadors at their monthly meeting held at the Africare House in Washington, DC., on October 26. He gave an overview of the Africa Center's mission and goals with an emphasis on the seminars and

programs the Africa Center organizes throughout the year. The General provided highlights of the various programs including the Distinguished Lecturers Series, the Senior Leadership Seminar scheduled in Atlanta next spring, and the Defense Attache Course.

FBI deputy director says cooperation key to success

International cooperation is the key to a peaceful and secure future, according to Deputy Director of the FBI John S. Pistole, who addressed more than 200 Marshall Center faculty members and program participants during a visit in Garmisch on Oct. 17.

Pistole talked about the FBI's transformation after the Sept. 11, 2001

attacks in the U.S. and how that led to greater cooperation between agencies within the United States as well as greater international cooperation.

"We have been very good at piecing things together and solving the crime - after the fact. However, after the Sept. 11 attacks we learned that this is not good enough. We need to be in the preventative

mode. Now, institutionally, we are not only in the collection (business) but analysis and dissemination as well. We are now sharing more with our sister agencies in the U.S. and around the world," he explained.

The Center's history of building those kinds of relationships is one reason Pistole chose to address the students, he said.

Africa Center holds discussions on effects of politicizing Islam

A discussion of politicized Islam and its effect in Africa and on U.S. and international policy was held at the Africa Center Headquarters on October 26.

Dr. David Dickson, author of "Political Islam in Sub-Saharan Africa: The Need for

a New Research and Diplomatic Agenda," served as speaker for the event. Dr. Dickson stressed the need to distinguish radicalized from politicized religion and counter those who act on extremist views.

Addressing these concerns from a long-

term perspective, he offered numerous thoughts on formulating "an African policy attuned to indigenous realities, but compatible with a global war on terrorism." A question and answer sessions followed Dr. Dickson's remarks.