

# Refresher Course for Vessel Security Officer

## **Model Course MTSA 08-01R**

Prepared by



THE UNITED STATES MERCHANT MARINE ACADEMY

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## **Foreword**

This course has grown out of a series originally developed by the U.S. Maritime Administration (MARAD) in fulfilment of its charge under the Maritime Transportation Security Act of 2002 (MTSA 2002). Section 109 of the Act required the Secretary of Transportation to develop standards and curricula to allow for the certification of maritime security professionals. This responsibility was delegated by the Secretary to MARAD and subsequently assigned by the Maritime Administrator to the U.S. Merchant Marine Academy for execution.

Through a collaborative effort with industry and other government agencies, the Academy created seven model course frameworks in response to the training needs identified by the Congress and articulated in the MTSA 2002. These model course frameworks, and a discussion of key issues related to maritime security education and training, are contained in MARAD's Report to Congress titled "Maritime Transportation Security Act of 2002: Section 109 Implementation."

The MTSA project led to the creation by the U.S. Merchant Marine Academy, in a joint effort with the United States Coast Guard and the Directorate General of Shipping, Government of India, of three model courses for the International Maritime Organization (IMO). The Ship Security Officer, Company Security Officer, and Port Facility Security Officer courses were published by the IMO in September 2003 and are now the global benchmarks for maritime security training.

In a style similar to that of the IMO model courses, the course that follows provides a blueprint for the refresher training of Vessel Security Officers. This course will serve as the reference for course approval and certification required under U.S. Coast Guard regulation.

The Maritime Administration and the U.S. Merchant Marine Academy are proud to have been of service to the Nation in the effort to enhance maritime security.

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Maritime Administrator

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## Introduction

This model course is intended as guidance upon which education and training providers can base instruction in maritime security matters. It is the result of a careful effort to ensure that the requirements of relevant domestic legislation, international conventions, and pertinent guidance are addressed through standards of competence and the acquisition of specific understanding through education and training.

This model course constitutes a refresher curriculum for maritime security education and training to facilitate the transition to the USCG mandatory training requirements in 33 CFR Chapter I, Subchapter H and to meet the transitional requirements of the International Convention on Standards of Training, Certification and Watchkeeping for Seafarers (STCW), 1978, as amended. Furthermore, the training course includes the latest requirements of the SAFE Port Act of 2006 and the TWIC program, and other recent developments.

In addition to delineating the security duties and responsibilities of personnel and the training necessary to meet the requirements, the curriculum suggests resources that can be employed in delivery of the material. These resources include reports, regulations, conventions, books, videotapes, and other adjuncts to education and training that will assist instructors in conducting the training envisioned in pertinent regulation and guidance.

## Part A: Course Framework

## Scope

This model course is intended to provide reinforcement of the knowledge required for personnel who are assigned responsibilities as Vessel Security Officer (VSO) to perform their duties in accordance with the requirements of the Maritime Transportation Security Act of 2002, Chapter XI-2 of SOLAS 74 as amended, the IMO ISPS Code, and U.S. Coast Guard regulations contained in 33 CFR Chapter I Subchapter H. The course aim is also to meet the mandatory minimum requirements for knowledge, understanding and proficiency in Table A-VI/5 of the STCW Code and the mandatory training requirements in 33 CFR Part 104.

### Objective

This syllabus covers the requirements of the STCW Code Chapter VI, Section A-VI/5. Those who successfully complete this course should be able to undertake the duties and responsibilities of a designated Vessel Security Officer as defined in 33 CFR Part 104, which include, but are not limited to:

- 1. Regularly inspecting the vessel to ensure that security measures are maintained;
- 2. Ensuring maintenance and supervision of the implementation of the VSP, and any amendments to the VSP;
- 3. Ensuring the coordination and handling of cargo and vessel stores and bunkers in compliance with this part;
- 4. Proposing modifications to the VSP to the Company Security Officer (CSO);
- 5. Ensuring that any problems identified during audits or inspections are reported to the CSO, and promptly implement any corrective actions;
- 6. Ensuring security awareness and vigilance on board the vessel;
- 7. Ensuring adequate security training for vessel personnel;
- 8. Ensuring the reporting and recording of all security incidents;
- 9. Ensuring the coordinated implementation of the VSP with the CSO and the relevant Facility Security Officer, when applicable;
- 10. Ensuring security equipment is properly operated, tested, calibrated, and maintained;
- 11. Ensuring consistency between security requirements and the proper treatment of vessel personnel affected by those requirements; and
- 12. Ensuring TWIC programs are in place and implemented appropriately.

### Entry standards

Students attending this course must:

- a. have had at least six months experience as VSO, or
- b. have successfully completed a VSO course that was not approved by the Maritime Administration (MARAD) on behalf of the U.S. Coast Guard under Section 109 of the Maritime Transportation Security Act of 2002 (P.L 107-295).

Persons will be required to present proof of experience and/or training in order to verify their eligibility for the refresher training course. Trainees must be U.S. citizens, 18 years of age or older, and able to speak and understand the English language as would be relevant to the duties of a VSO. Training providers are responsible for verifying that these conditions are met before accepting candidates for training.

### Course completion certificate

A course completion certificate should be issued upon successful completion of the course and assessments, certifying that the holder has successfully completed the "Vessel Security Officer Refresher" training that meets the requirements in Table A-VI/5 of the STCW Code and the mandatory training requirements in 33 CFR Part 104.

## Course delivery

The objectives of this course may be achieved through various methods, including classroom training, in-service training, distance learning, computer-based training or combinations of these methods.

#### Course intake limitations

The maximum number of trainees in the course should be determined based on the facilities and equipment available, bearing in mind the aims and objectives of this course.

## Instructor qualifications

The instructor in charge of the course shall have had training and/or acceptable equivalent practical experience in the subject matter of this course, including knowledge of vessel, facility, and port operations, maritime security matters, and the requirements of the Maritime Transportation Security Act of 2002, Chapter XI-2 of SOLAS 74 as amended, the IMO ISPS Code, and relevant U.S. Coast Guard regulations.

It is recommended that instructors should either have appropriate training in or be familiar with instructional techniques and training methods.

## ■ Teaching facilities and equipment

An ordinary classroom or similar meeting room with a blackboard or equivalent is sufficient for the lectures. In addition, when making use of audiovisual materials, it should be ensured that appropriate equipment is available. Finally, the use of maritime environments (vessels,

facilities, or mock-ups) for certain segments of the course may enhance the overall effectiveness of this training.

## Teaching aids

Model Course MTSA 08-01R, Refresher Course for Vessel Security Officer

Audiovisual aids: videocassette player, TV, slide projector, overhead projector, etc.

Photographs, models, or other representations of vessels, facilities, devices, etc., to illustrate operational elements and security vulnerabilities.

Video cassette(s)

Distance learning package(s)

Training reference documents

## Training references

- Coast Guard, Department of Homeland Security. (2003, 22 October). 33 CFR (Navigation and Navigable Waters), Chapter I, Subchapter H—Maritime Security, Parts 101, 103, 104.
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- Commandant, United States Coast Guard. (2003, 13 January). "Recommended Security Guidelines for Facilities." *Navigation and Vessel Inspection Circular (NVIC) No. 11-02.*
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- Hawkes, K. G. (1989). Maritime Security. Centreville: Cornell Maritime Press.
- International Chamber of Shipping. (2003). Maritime Security: Guidance for Ship Operators on the IMO International Ship and Port Facility Security Code. London: ICS.
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- International Maritime Organization. (2001). STCW Convention, 2006 Amendments. London: IMO.
- Sidell, F. R., et al. (2002). *Jane's Chem-Bio Handbook*. (2<sup>nd</sup> ed.). Alexandria: Jane's Information Group.
- Sullivan, J. P., et al. (2002). *Jane's Unconventional Weapons Response Handbook.* (1<sup>st</sup> ed.). Alexandria: Jane's Information Group.
- United States Coast Guard. *Risk-based Decision Making Guidelines*. (3<sup>rd</sup> ed.). <a href="http://www.uscq.mil/hq/q-m/risk/e-quidelines/rbdm.htm">http://www.uscq.mil/hq/q-m/risk/e-quidelines/rbdm.htm</a>
- United States Congress. (2002, 25 November). *Maritime Transportation Security Act of 2002 (P.L. 107-295)*.
- United States Department of Transportation. Volpe National Transportation Systems Center. (1999). *Intermodal Cargo Transportation: Industry Best Security Practices*. Cambridge: Volpe Center.
- Viollis, P., et al. (2002). *Jane's Workplace Security Handbook*. (1<sup>st</sup> ed.). Alexandria: Jane's Information Group.

## Part B: Course Outline

Sul	oject A	Area	Hours
1	Intro	duction	0.2
	1.1	Course overview	
	1.2	Competences to be achieved	
2	Marit	ime Security Policy	1.0
	2.1	Review of relevant international conventions, codes, and recommendations	
	2.2	Review of relevant government legislation, regulations, and guidance	
	2.3	Definitions	
	2.4	Legal implications of action or non-action by security personnel	
	2.5	Handling sensitive security-related information and communications	
3	Secu	rity Responsibilities	1.0
	3.1	Contracting governments	
	3.2	The company	
	3.3	Company Security Officer	
	3.4	The vessel	
	3.5	The Master	
	3.6	Vessel Security Officer	
	3.7	Vessel personnel with specific security duties	
	3.8	Other vessel personnel	
	3.9	The facility	
	3.10	Facility Security Officer	
	3.11	Facility personnel with specific security duties	
	3.12	Other facility personnel	
4	Vess	el Security Assessment	1.0
	4.1	Risk assessment methodology	
	4.2	Assessment tools	

Su	bject /	Area	Hours
	4.3	On-scene security surveys	
	4.4	Security assessment documentation	
5	Security Equipment		0.5
	5.1	Security equipment and systems	
	5.2	Operational limitations of security equipment and systems	
	5.3	Testing, calibration and maintenance of security equipment and systems	
6	Vessel Security Plan		1.0
	6.1	Purpose of the Vessel Security Plan	
	6.2	Contents of the Vessel Security Plan	
	6.3	Confidentiality issues	
	6.4	Implementation of the Vessel Security Plan	
	6.5	Maintenance and modification of the Vessel Security Plan	
7	Threat Identification, Recognition, and Response		1.0
	7.1	Recognition and detection of dangerous substances and devices	
	7.2	Methods of screening, physical searches, and non-intrusive inspections	
	7.3	Implementing and coordinating searches	
	7.4	Recognition, on a non-discriminatory basis, of persons posing potential security risks	
	7.5	Techniques used to circumvent security measures	
	7.6	Crowd management and control techniques	
8	Vess	sel Security Actions	1.5
	8.1	Actions required by different security levels	
	8.2	Maintaining security of the vessel-to-port and vessel-to-facility interfaces	
	8.3	Usage of the Declaration of Security	
	8.4	Implementation of security procedures	
	8.5	Access control	

## Model Course: Vessel Security Officer Refresher

Subject Area			Hours	
9	Eme		0.5	
	9.1	Contingency planning		
	9.2	Security drills and exercises		
	9.3	Assessment of security drills and exercises		
10	Secu	rity Administration		0.5
	10.1	Documentation and records		
	10.2	Reporting security incidents		
	10.3	Monitoring and control		
	10.4	Security audits and inspections		
	10.5	Reporting nonconformities		
11	Security Training			0.3
	11.1	Training requirements		
			Total:	8.5

## Part C: Detailed Teaching Syllabus

### Competences

Those who successfully complete this course will have demonstrated knowledge, understanding, and proficiency in the following competences:

- 1. Maintaining and supervising the implementation of a Vessel Security Plan;
- 2. Assessing security risk, threat, and vulnerability;
- 3. Undertaking regular inspections of the vessel to ensure that appropriate security measures are implemented and maintained;
- 4. Ensuring that security equipment and systems, if any, are properly operated, tested, and calibrated:
- 5. Encouraging security awareness and vigilance; and
- 6. Ensuring compliance with the TWIC program requirements.

## Learning Objectives

#### **1. Introduction** (0.2 hour)

- 1.1. Course overview
  - .1 describes the topics and emphasis of the course
- 1.2. Competences to be achieved
  - .1 describes the competences that will be achieved through completion of the course

#### 2. Maritime Security Policy (1.0 hour)

- 2.1. Review of the relevant international conventions, codes, and recommendations
  - .1 summarizes the amendments to SOLAS Chapter XI and the contents of the ISPS Code
- 2.2. Relevant U.S. government legislation, regulations, and guidance
  - .1 states the requirements of relevant legislation, regulations, and guidance
- 2.3. Definitions
  - .1 Review of definitions
  - > Breach of security

- ➤ Company
- ➤ Company Security Officer
- ➤ Contracting Government
- Declaration of Security
- ➤ Drill
- ➤ Escorting
- ➤ Exercise
- ➤ Facility
- ➤ Facility Security Officer
- > Facility Security Plan
- > International voyage
- ➤ Maritime Security Directive
- ➤ Maritime Security Level
- Owner or operator
- > Restricted area
- > Screening
- > Secure area
- ➤ Security sweep
- Security system
- ➤ Sensitive Security Information
- ➤ Survey
- > Transportation security incident
- > TWIC program
- ➤ Unescorted access
- ➤ Vessel-to-facility interface
- ➤ Vessel-to-port interface
- Vessel-to-vessel activity
- > Vessel Security Assessment
- ➤ Vessel Security Plan
- ➤ Vessel Security Officer
- Vessel personnel with security duties
- > Vessel personnel without security duties
- 2.4. Legal implications of action or non-action by security personnel
  - .1 identifies the legal limits of authority and the obligations of personnel with security duties including those arising from the TWIC program
- 2.5. Handling sensitive security-related information and communications
  - .1 defines security-sensitive information and the importance of keeping it confidential

#### 3. **Security Responsibilities** (1.0 hour)

- 3.1. Contracting governments
  - .1 describes the responsibilities of flag states (United States) and port states with respect to SOLAS Chapter XI-2 and the ISPS Code

#### 3.2. The company

- .1 describes the responsibilities of the company with respect to:
  - ensuring that the master has documents on board relating to the crewing of the vessel and its employment
  - designating a Company Security Officer and a Vessel Security officer and ensuring that they are given the necessary support to fulfil their duties and responsibilities
  - ➤ implementation of the TWIC access control

#### 3.3. Company Security Officer

.1 lists the duties and responsibilities of the Company Security Officer

#### 3.4. The vessel

- .1 states that facilities shall comply with the relevant requirements of 33 CFR Subchapter H, Chapter XI-2 of SOLAS, and the ISPS Code
- .2 states that the vessel shall comply with the requirements of the Vessel Security Plan as per the security level set

#### 3.5. The Master

.1 describes the authority, duties, and responsibilities of the Master pertaining to security

#### 3.6. Vessel Security Officer

.1 lists the duties and responsibilities of the Vessel Security Officer

#### 3.7. Vessel personnel with specific security duties

.1 states that members of the vessel's crew may be assigned security duties in support of the Vessel Security Plan

#### 3.8. Other vessel personnel

.1 states that other vessel personnel may have a role in the enhancement of maritime security

#### 3.9. The facility

- .1 states that facilities shall comply with the relevant requirements of 33 CFR Subchapter H, Chapter XI-2 of SOLAS, and the ISPS Code
- .2 states that the facility shall act upon the security levels set by the Administration within whose territory it is located

#### 3.10. Facility Security Officer

- .1 states that a Facility Security Officer shall be designated for each facility
- .2 summarize the duties and responsibilities of the Facility Security Officer

#### 3.11. Facility personnel with specific security duties

.1 states that facility personnel other than the FSO may be assigned security duties in support of the Facility Security Plan

#### 3.12. Other facility personnel

.1 states that other facility personnel may have a role in the enhancement of maritime security

#### 4. Vessel Security Assessment (1.0 hour)

- 4.1. Risk assessment methodology
  - .1 states the basic principles of risk assessment in day-to-day operations

#### 4.2. Assessment tools

- .1 discusses the use of checklists in conducting security assessments
- 4.3. On-scene security surveys
  - .1 lists the preparations required prior to an on-scene survey
  - .2 lists the procedures and measures and operations to be evaluated during an onscene survey
  - .3 discusses the security aspects of vessel layout
  - .4 divides the survey into the following sections:
    - ➤ Physical security
    - Structural integrity
    - ➤ Personnel protection systems
    - Procedural policies
    - > Radio and telecommunication systems, including computer systems and networks
    - ➤ Other areas including those covered by the TWIC program
  - .5 discusses the importance and elements of physical security aboard ship
  - .6 describes the significance of structural integrity for vessels and other structures
  - .7 identifies other areas that may, if damaged or used for illicit observation, pose a risk to persons, property, or operations aboard a vessel or within a facility
  - .8 discusses the identification of vulnerabilities in the above areas and the preparation of countermeasures to address them
  - .9 states the role of proper procedures in preventing and mitigating security incidents
  - .10 states the importance of having in place emergency plans to deal with contingencies
  - .11 explains and demonstrates how to carry out a security assessment with new measures in place and checks if further mitigating measures are required
- 4.4. Security assessment documentation
  - .1 describes proper form and practice for recording day-to-day security assessment results

#### 5. **Security Equipment** (0.5 hour)

- 5.1. Security equipment and systems
  - .1 lists the various types of security equipment and systems that can be used aboard vessels and in facilities
  - .2 explains the limitations of individual items of equipment and security systems

#### 6. **Vessel Security Plan** (1.0 hour)

- 6.1. Purpose of the Vessel Security Plan
  - .1 states that each U.S-flag vessel shall carry a Vessel Security Plan approved by the U.S. Coast Guard
  - .2 explains that the Vessel Security Plan addresses the security measures that should be taken at each maritime security level
- 6.2. Contents of the Vessel Security Plan
  - .1 lists the required elements of a Vessel Security Plan
  - .2 states that the Vessel Security Plan shall establish procedures for the performance of vessel security duties.

#### 6.3. Confidentiality issues

- .1 states that the Vessel Security Plan is confidential
- .2 states that the Vessel Security Plan is not generally subject to inspection by Port State Control
- .3 describes the circumstances under which certain sections of the plan may be shown to Port State Control authorities
- 6.4. Implementation of the Vessel Security Plan
  - .1 explains procedures to be employed in implementing the Vessel Security Plan
  - .2 explains the requirement to coordinate implementation of the Vessel Security Plan with the Company Security Officer and the Facility Security Officer
  - .3 discusses the importance of giving due regard to the effect that security measures may have on vessel personnel who may remain on board the vessel for long periods
- 6.5. Maintenance and modification of the Vessel Security Plan
  - .1 explains mechanisms for ensuring the continuing effectiveness and updating of the Vessel Security Plan
  - .2 explains the procedures for implementing any corrective actions
  - .3 states that amendments to the plan shall not be implemented unless approved by the U.S. Coast Guard

#### 7. Threat Identification, Recognition, and Response (1.0 hour)

- 7.1. Recognition and detection of dangerous substances and devices
  - .1 describes the various types of dangerous substances and devices, the damage they can cause, and their appearance
- 7.2. Methods of screening, physical searches, and non-intrusive inspections
  - .1 demonstrates how to carry out screening, physical searches, and non-intrusive inspections
  - .2 describes in brief the use of metal detectors, X-ray machines, and Ion scan machines
- 7.3. Implementing and coordinating searches
  - .1 describes how important it is to plan a search and practice carrying out searches as a drill.
  - .2 describes the equipment the search team should carry for conducting a search
  - .3 describes the procedures to be followed for an efficient search
  - .4 describes the various places of concealment on board a vessel
- 7.4. Recognition, on a non-discriminatory basis, of persons posing potential security risks
  - .1 describes the general characteristics and behavioral patterns of persons who are likely to threaten security
  - .2 states the importance of observation in recognizing such persons
- 7.5. Techniques used to circumvent security measures
  - .1 describes the techniques that may be used to circumvent security measures
- 7.6. Crowd management and control techniques
  - .1 explains the basic psychology of a crowd in a crisis situation

.2 states the importance of clear communication with crew and passengers during an emergency

#### **8. Vessel Security Actions** (1.5 hours)

- 8.1. Actions required by different security levels
  - .1 states the three security levels and the actions required for each level.
  - .2 lists processes and procedures for crisis management and communications with emergency response providers.
- 8.2. Maintaining security of the vessel-to-port and vessel-to-facility interfaces
  - .1 lists the reporting requirements for the vessel prior to entering a facility or port
  - .2 states the importance of knowing established procedures for interfacing with ports, facilities, and other vessels at all MARSEC levels
- 8.3. Usage of the Declaration of Security
  - .1 explains the Declaration of Security and what it addresses.
  - .2 states who determines when it should be completed
  - .3 lists the situations in which the vessel can request that the Declaration of Security be completed.
- 8.4. Implementation of security procedures
  - .1 states the requirements for the Vessel Security Officer to carry out regular security inspections
  - .2 lists the security measures and procedures at the three security levels required to:
    - > ensure the performance of all vessel security duties
    - > control access to the vessel
    - > control the embarkation of persons and their effects
    - monitor restricted and secure areas to ensure only authorized persons have access and that escorts are provided as needed
    - > monitor deck areas and areas surrounding the vessel
    - > coordinate the security aspects of the handling of cargo
    - maintain security during delivery of vessel stores and bunkers
    - ensure that security communication is readily available
    - > ensure that procedures for security incident response are in place
- 8.5. Access control
  - .1 states that the usual requirements for access control can be found in the Vessel Security Plan
  - .2 states that enhanced access control measures may be required by the TWIC program
  - .3 lists the TWIC program requirements for escorts in secure areas and the requirements for checking for personal identification including inspection of credentials

#### 9. Emergency Preparedness, Drills, and Exercises (0.5 hour)

- 9.1. Contingency planning
  - .1 discusses action to take in case of a breach of security
  - .2 discusses contingency plans for:

- .1 hijacking
- .2 bomb threat
- .3 unidentified objects / explosives on vessel
- .4 damage to / destruction of facility
- .5 piracy and other depredations
- .6 stowaways
- .7 violations of TWIC program requirements
- .8 other emergencies
- 9.2. Security drills and exercises
  - .1 states the requirements for conducting drills and exercises
- 9.3. Assessment of security drills and exercises
  - .1 states the purpose of carrying out an assessment at the end of each drill

#### **10. Security Administration** (0.5 hour)

- 10.1. Documentation and records
  - .1 states the documents that shall be available on board at all times
  - .2 describes the International Ship Security Certificate, its validity and verification requirements
  - .3 states the requirements of the Continuous Synopsis Record and what it shall contain
  - .4 states the activities for which records shall be kept on board and the duration for which they should be retained.
- 10.2. Reporting security incidents
  - .1 states the reporting requirements in case of a security incident or a breach of security including TWIC program violations
- 10.3. Monitoring and control
  - .1 states the necessity for the Company Security Officer and the Vessel Security Officer to regularly review and update the Vessel Security Plan and the implicit responsibility of the master in this regard.
- 10.4. Security audits and inspections
  - .1 states the requirements for carrying out internal audits and inspections
- 10.5. Reporting nonconformities
  - .1 states the requirements for reporting nonconformities and deficiencies identified during internal audits, periodic reviews, and security inspections

#### 11. **Security Training** (0.3 hour)

- 11.1. Training requirements
  - .1 Explains which personnel must receive training and in what subjects they must be trained
  - .2 Explains the requirement for enhancing security awareness and vigilance onboard

Total: 8.5 hours

## **Part D: Instructor Manual**

The instructor manual provides guidance on the material that is to be presented during the Vessel Security Officer refresher course. This manual reflects the views of the course developers with respect to methodology and organization as well as what they consider relevant and important in light of their experience as instructors. Although the guidance given should be of value initially, each instructor should develop his or her own methods and ideas, recognize and refine what is successful, and discard that which does not work satisfactorily.

The material has been arranged under the following 11 main headings:

- 1 Introduction
- 2 Maritime Security Policy
- 3 Security Responsibilities
- 4 Vessel Security Assessment
- 5 Security Equipment
- 6 Vessel Security Plan
- 7 Threat Identification, Recognition, and Response
- 8 Vessel Security Actions
- 9 Emergency Preparedness, Drills, and Exercises
- 10 Security Administration
- 11 Security Training

The detailed teaching syllabus must be studied carefully and, where appropriate, lesson plans or lecture notes should be compiled. The course outline and timetable provide guidance on the time allocation for each topic; however, it should be emphasized that in the case of refresher courses, the instructor should strive to determine the level of knowledge on each topic possessed by trainees in a given course, and then to modify subject emphasis accordingly.

Preparation and planning are the most important criteria in effectively presenting this course. Availability and proper use of course materials is also essential for maximum efficacy in conveying the subject to trainees. The capabilities and limitations of the facilities in use may dictate that the learning objectives be adjusted but it is suggested that this be kept to a minimum.

Where possible, lectures should be supported by practical demonstrations, table-top exercises, written course materials, videos, and other media that allow the trainee to embrace the material more fully. It will be necessary to prepare material for use with overhead projectors or for distribution to trainees as handouts.

## **Guidance Notes**

## 1. Introduction

#### 1.1. Course overview

The starting point of instruction should be a brief statement of the purpose of the course, a short review of the timeline, an introduction of the instructor(s) and participants, determination of knowledge and experience levels, and a brief description of the teaching facility.

In accordance with the entry standards (Part A) for this course, the instructor should assume that persons taking it have some knowledge of maritime security. Therefore, the purpose of this course is to provide reinforcement of the knowledge required for personnel who are assigned responsibilities as Vessel Security Officer (VSO) to perform their duties in accordance with the training requirements in 33 CFR Chapter I Subchapter H and the training requirements in the STCW Convention and STCW Code.

#### 1.2. Competences to be achieved

The competences from Part C of the course are reviewed, and the outcome of the learning objectives is made clear; namely, that "the expected learning outcome is that the trainee ......." It should be noted that most of these same competences are found in Table A-VI/5 of the STCW Code along with methods for demonstrating competence and criteria for evaluating competence. Special attention should be given to the requirement therein for practical demonstrations of skill in conducting physical searches and non-intrusive inspections. Reference should also be made to 33 CFR Part 104 for a list of VSO competences.

Instructors should emphasize that no one is being trained to fight or similarly respond to security threats but rather that trainees should be able to identify, deter, or mitigate such actions through proper planning, preparation, and coordination with various entities.

## 2. Maritime Security Policy

#### 2.1. Relevant international conventions, codes, and recommendations

Trainees should appreciate the attempts by international bodies to minimize, stop, or otherwise control threats to security in maritime transportation. The International Maritime Organization (IMO) has adopted a number of resolutions and conventions to this end. For example:

- IMO Resolution A.545(13)--Measures To Prevent Acts Of Piracy And Armed Robbery Against Ships;
- IMO Resolution A.584 (14)--Measures To Prevent Unlawful Acts Which Threaten Safety Of Ships And Security Of Passengers
- MSC/Circ.443--Measures To Prevent Unlawful Acts Against Passengers And Crew On Board Ships.

In 1988, the Convention for the Suppression of Unlawful Acts against the Safety of Maritime Navigation (SUA) treaties aimed at ensuring that appropriate judicial action is taken against persons committing unlawful acts against ships. Unlawful acts include the seizure of vessels by force, acts of violence against persons on board vessels, and placing devices on board a vessel

that are likely to destroy or damage it. The convention obliges contracting governments either to extradite or prosecute alleged offenders. The SUA came into effect on March 1, 1992.

Following the terrorist attacks in the United States on 11 September 2001, the IMO members unanimously agreed to develop and implement security regulations. This effort resulted in the development of amendments to the International Convention for the Safety of Life at Sea, 1974, and the development of the ISPS Code. These amendments entered into force on July 1, 2004. A brief summary of the requirements should be mentioned, since the main portions of the ISPS Code will be studied in more depth in later sections of the course, the summary here can be brief.

#### 2.2. Relevant government legislation, regulations, and guidance

Trainees should be familiar with the key provisions of U.S. legislation and regulations intended to enhance maritime security. Principal among these are the Maritime Transportation Security Act (MTSA) of 2002, the Security and Accountability for Every (SAFE) Port Act of 2006, the regulations contained in 33 CFR Chapter I, Subchapter H and NVIC 03-07.

#### 2.3. Definitions

Trainees will need a working knowledge of several terms found in SOLAS Chapter XI-2 Regulation 1, in the ISPS Code Part A section 2, and in 33 CFR Part 101. These terms may well need clarification from an experienced instructor in order for trainees to reach the necessary level of understanding.

#### 2.4. Legal implications of action or non-action by security personnel

Action or non-action by security personnel is likely to have legal implications which may vary from one place to another and which are not entirely clear at this time. Personnel will have certain authorities and obligations yet they will also find that they face certain constraints. Instructors should carefully monitor developments locally and internationally along this line and be sure to bring the most recent information into each class as it is taught. Recent requirements brought about by the TWIC program most certainly present the potential for interesting legal issues and these should be discussed.

#### 2.5. Handling sensitive security-related information and communications

Trainees should understand that certain information and communications will be considered security sensitive and that the level of sensitivity may change, as do MARSEC levels. Seemingly benign conversations, therefore, may result in disastrous consequences. All personnel will need to appreciate the risk of security leaks through communication by improper methods or to the wrong persons.

## 3. Security Responsibilities

This section is intended to give trainees a clear picture of the proportions of the maritime security system conceived of by the IMO, the U.S. Congress, the U.S. Coast Guard, and various federal agencies, and to show how the various entities will work together to form an efficient and effective whole. Emphasis should be placed on the vessel security structure and its relationship and interaction with the facility security structure.

#### 3.1. Contracting governments

SOLAS Chapters XI-1 and XI-2 discuss the roles of the contracting governments and their obligations in the overall scheme to enhance maritime security. A brief understanding of this will help trainees to comprehend how and why the United States acted and how they may experience the Port State Control exercised by another government.

#### 3.2. The company

#### 3.3. Company Security Officer

The company is defined in 33 CFR Part 104 and SOLAS Chapter XI-1. The Company is given numerous obligations under SOLAS Chapter XI-2, the ISPS Code, and under the domestic requirements, from Continuous Synopsis Records to the maintenance of the International Ship Security Certificate. The duties and responsibilities of the company are enumerated in 33 CFR Chapter I, Subchapter H. Trainees will benefit from a clear understanding of the role of the company and the support that they should expect from it.

Trainees should understand the role of the Company Security Officer and know what to expect from him/her in terms of authority and responsibility.

#### 3.4. The vessel

The term vessel as used here means a vessel to which 33 CFR Part 104 and Chapter XI of SOLAS apply. Various segments of Chapter XI, the ISPS Code, and 33 CFR Part 104 discuss the persons, activities, plans, documentation, and other elements that a vessel will be exposed to in the context of security. Trainees will need to understand these requirements as they relate to this important component of the Marine Transportation System.

#### 3.5. The Master

Trainees should understand the important role of the Master in enhancing security and his/her duties and responsibilities in this regard. The instructor must convey the importance of the relationship between the SSO, the CSO, and the Master in the implementation of security measures. The authority of each position where security matters are concerned should be delineated.

#### 3.6. Vessel Security Officer

#### 3.7. Vessel personnel with specific security duties

#### 3.8. Other vessel personnel

Trainees should understand the role of each of these persons and know what to expect from each in terms of authority and responsibility. The ISPS Code Parts A and B and relevant sections of 33 CFR Parts 104 clearly delineate the functions, duties, and training requirements for each of these categories of personnel. In the end these are the very people that will make security plans work and will recognize areas for improvement. They will each need to appreciate their own role as well as that played by others in the system.

#### 3.9. The facility

#### 3.10. Facility Security Officer

#### 3.11. Facility personnel with specific security duties

#### 3.12. Other facility personnel

The facility is defined in SOLAS Chapter XI-2 Regulation 1 part 1.9 and in 33 CFR Part 105. It is the location where the vessel-to-facility interface takes place. Given this, numerous duties and activities are assigned to the facility. Trainees should understand the roles and responsibilities of the facility and its personnel in maintaining maritime security.

## 4. Vessel Security Assessment

#### 4.1. Risk assessment methodology

Vessel security assessment is an essential and integral part of the process of developing and updating the vessel security plan. In this segment of the course, it should be communicated to trainees that risk-based decision-making is central in the completion of security assessments and in the determination of appropriate security measures for a vessel. Risk-based decision-making is a systematic and analytical process to consider the likelihood that a security breach will endanger an asset, individual, or function, and to identify actions to reduce the vulnerability and mitigate the consequences of a security breach.

A security assessment is a process that identifies weaknesses in physical structures, personnel protection systems, processes, or other areas that may lead to a security breach, and may suggest options to eliminate or mitigate those weaknesses.

Detailed guidance concerning methodologies for risk-based security assessment is provided in Part B of the ISPS Code and in U.S. Coast Guard documents.

#### 4.2. Assessment tools

Trainees in the Vessel Security Officer course must be encouraged to adopt systematic and consistent approaches in the evaluation of security conditions and vulnerabilities. The focus of the Vessel Security Officer in this regard will be more operational and less detailed than that of the Company Security Officer. The use of checklists to perform assessments of security in day-to-day operations should be discussed, noting the inclusion of categories such as the following:

- General layout of the vessel.
- ➤ Location of areas that should have restricted access, such as the bridge, engine room, radio room, etc., as well as those areas determined to be "secure" under the provisions of the TWIC program
- Location and function of each actual or potential access point to the vessel.
- > Open deck arrangement including the height of the deck above water.
- Emergency and stand-by equipment available to maintain essential services.
- Numerical strength, reliability, and security duties of the vessel's crew.
- Existing security and safety equipment for protecting the passengers and crew.
- Existing agreements with private security companies for providing vessel and waterside security services.

Existing protective measures and procedures in practice, including inspection, control and monitoring equipment, personnel identification documents and communication, alarm, lighting, access control and other appropriate systems.

#### 4.3. On-scene security surveys

Trainees should be taught that the on-scene security survey is an integral part of any Vessel Security Assessment. They should understand that the survey should fulfil the following functions:

- identification of existing security measures, procedures and operations;
- identification and evaluation of key vessel operations that it is important to protect;
- identification of possible threats to key vessel operations and the likelihood of their occurrence, in order to establish and prioritize security measures; and
- identification of weaknesses in the infrastructure, policies, and procedures.

It should be emphasized to course participants that the on-scene survey should examine and evaluate existing protective measures, procedures and operations for:

- ensuring the performance of all vessel security duties;
- monitoring restricted areas to ensure that only authorized persons have access;
- controlling access to the vessel, including any identification systems;
- monitoring of deck areas and areas surrounding the vessel;
- controlling the embarkation of persons and their effects (accompanied and unaccompanied baggage and the personal effects of vessel's personnel);
- > supervising the handling of cargo and the delivery of vessel stores; and
- ensuring that vessel security communications capability, information, and equipment are readily available.

Such vessel surveys, assessments, and evaluations must be conducted in a manner that is mindful of the newer TWIC requirements as well as those stemming from the ISPS Code and domestic regulation.

#### 4.4. Security assessment documentation

Trainees should understand that the Vessel Security Assessment shall be documented, reviewed, accepted, and retained by the company. Upon completion of the Vessel Security Assessment, a report shall be prepared, consisting of a summary of how the assessment was conducted, a description of vulnerabilities found during the assessment, and a description of counter measures that could be used to address each vulnerability. The report shall be protected from unauthorized access or disclosure.

## 5. Security Equipment

#### 5.1. Security equipment and systems

Course participants should be aware of various types of security equipment and systems that are useful in enhancing maritime security, both ashore and afloat. Examples of such equipment include:

- > AIS
- Ship Security Alert System
- Locks
- Lighting
- Handheld radios
- ➤ GMDSS equipment
- Closed Circuit Televisions
- Automatic Intrusion Detection Device (Burglar Alarm)
- Metal detectors
- Explosive detectors
- Baggage screening equipment
- Container X-ray devices
- General alarm
- > TWIC readers

Participants are not expected to acquire detailed technical or scientific knowledge concerning the theoretical underpinnings of the operation of security equipment. The objective is to ensure familiarity with the capabilities and general limitations of such devices and systems. Trainees should be able to describe the use of information technology and communications systems in maintaining and enhancing security. The Company Security Officer and the Facility Security Officer may well be in a position to influence the purchase and installation of security equipment. Instructors are encouraged to discuss this possibility with trainees.

The training should also focus on the tasks and procedures required to support the security equipment and systems while the vessel is at sea to ensure the continuing operation and accuracy of the equipment.

## 6. Vessel Security Plan

#### 6.1. Purpose of the Vessel Security Plan

The Vessel Security Plan and requirements for its preparation and submission are defined in 33 CFR Part 104 and in the ISPS Code, Part A, Section 2.1. The VSP is a key element of efforts to maintain and enhance vessel and facility security. The Vessel Security Officer will need to maintain and supervise the implementation of the plan while the Company Security Officer will need to ensure that such a plan is developed, that it is submitted for approval, and thereafter that it is implemented and maintained. These are considerably different requirements and this course has addressed these differences in both content and time allotted for the subject. Trainees must understand the Coast Guard role in the approval of the Vessel Security Plan.

#### 6.2. Contents of the Vessel Security Plan

The specific contents of the Vessel Security Plan are driven to a large degree by the results of the Vessel Security Assessment, and are therefore vessel-specific. Trainees should be familiar with the generic format of the VSP as defined by 33 CFR Part 104, thus knowing what to expect as they are assigned to various vessels and experience various Vessel Security Plans. It is suggested that a completed sample plan be provided by instructors to give trainees a better

opportunity to understand the document to which they must be responsive aboard each vessel to which they are assigned as Vessel Security Officer.

#### 6.3. Confidentiality issues

The Vessel Security Plan is to be considered sensitive security information and must be protected from unauthorized access or disclosure. Instructors should emphasize this and clearly delineate those few circumstances in which sections of the Vessel Security Plan may be inspected by Port State Control Officers.

#### 6.4. Implementation of the Vessel Security Plan

Implementation of the Vessel Security Plan is a shared responsibility of the Company Security Officer and the Vessel Security Officer, with the Vessel Security Officer being at the front line in this endeavor. Details concerning this shared responsibility should be presented in such as way as to not only ensure the understanding of the process but to also leave no doubt as to who is responsible for what. Both Vessel Security Officer and Company Security Officer must be clear on their roles in the implementation of the plan.

#### 6.5. Maintenance and modification of the Vessel Security Plan

As written, the Vessel Security Plan is intended to address security measures for each of the three security levels but on further inspection it can be seen that the Vessel Security Plan is a living document and will require modification over time. Trainees must understand not only the provisions set out by the Vessel Security Plan but also their role in maintaining its effectiveness and contributing to positive modifications of the plan over time. Instructors should consider creating an exercise or a sample scenario showing the proper method of maintenance, identification of the need for modification, the proper route to follow for suggesting modifications, and the approval necessary before a modification or amendment can be set in place as new policy. As the TWIC program is set in motion, Vessel Security Plans will be modified to reflect the relevant requirements. Upon renewal of the VSP the U.S. Coast Guard will need to approve modifications that were made in order to comply with TWIC requirements.

## 7. Threat Identification, Recognition, and Response

#### 7.1. Recognition and detection of dangerous substances and devices

The focus of this session is on the characteristics and potential effects of prohibited weapons; explosives; chemical, biological, and radiological devices; substances and compounds that pose a hazard to personnel, vessels and facilities; and other related topics.

#### 7.2. Methods of screening, physical searches, and non-intrusive inspections

In this segment of the course, trainees will learn techniques used to conduct physical and non-intrusive screening and searches of persons, personal effects, vehicles, baggage, cargo, and vessel stores. Trainees should be informed that, unless there are clear security grounds for doing so; vessel and facility personnel should not be required to search their colleagues or their personal effects. It should be conveyed that any such search shall be undertaken in a manner that fully takes into account the human rights of the individual and preserves his or her basic human dignity. It is suggested that time be allotted so that each trainee can be given the

opportunity to physically demonstrate his or her ability to conduct a search and a non-intrusive inspection. Not only is this lending value to the training, but it is also true that if the trainee is to be provided with a certificate of proficiency under Regulation VI/5 of the STCW Convention and Section A-VI/5 of the STCW Code, 1978, as amended, they <u>must</u> physically demonstrate these skills to meet the requirements for such certification.

#### 7.3. Implementing and coordinating searches

Trainees should be taught that, to ensure that a thorough and efficient search is completed in the shortest possible time, search plans should be prepared in advance. The search plan should be comprehensive, and should detail the routes searchers should follow and the places on the route where weapons, devices, dangerous substances, etc. might be hidden.

The plan should be developed in a systematic manner to cover all options and to ensure no overlap or omission. This allows those responsible to concentrate on the actual search without worrying about missing something.

Trainees should be acquainted with the utility of "check cards" in conducting systematic searches. For example, a "check card" is a card that can be issued to each searcher specifying the route to follow and the areas to be searched. These cards can be color-coded for different areas of responsibility, for example blue for deck, red for engine room. On completion of individual search tasks, the cards are returned to a central control point. When all cards are returned, the search is known to be complete.

Course participants should be familiar with the list of basic equipment that may be employed in conducting searches. This list may include:

- > flashlights and batteries;
- screwdrivers, wrenches and crowbars;
- mirrors and probes:
- gloves, hard hats, overalls and non-slip footwear;
- plastic bags and envelopes for collection of evidence:
- > forms on which to record activities and discoveries.

Trainees should learn procedures to be followed so as to ensure effective and efficient searches. Examples of these include the following:

- Crew members and facility personnel should not be allowed to search their own areas in recognition of the possibility that they may have concealed packages or devices in their own work or personal areas
- The search should be conducted according to a specific plan or schedule and must be carefully controlled.
- > Special consideration should be given to search parties working in pairs with one searching "high" and one searching "low". If a suspicious object is found, one of the pair can remain on guard while the other reports the find.
- Searchers should be able to recognize suspicious items.
- There should be a system for marking or recording "clean" areas.
- Searchers should maintain contact with the search controllers, perhaps by UHF / VHF radio, bearing in mind the dangers of using non-intrinsically safe radio equipment in the vicinity of Improvised Explosive Devices (IEDs).

- Searchers should have clear guidance on what to do if a suspect package, device, or situation is found.
- Searchers should bear in mind that weapons and other dangerous devices may be intentionally placed to match their context as a means of disguise, such as a toolbox in an engine room.

Participants in the course should be acquainted with the fact that there are many places on board a vessel where weapons, dangerous substances, and devices can be concealed. Some of these are:

#### Cabins

- Back, sides, and underneath drawers
- Between bottom drawer and deck
- > Beneath bunks, e.g. taped to bunk frame under mattress
- Under wash basin
- > Behind removable medicine chest
- Inside radios, recorders, etc.
- Ventilator ducts
- > Inside heater units
- Above or behind light fixtures
- Above ceiling and wall panels
- Cut-outs behind bulkheads, pictures, etc.
- > False bottom clothes closets
- Among hanging clothes
- Inside wooden clothes hangers
- Inside rolled socks
- Hollowed-out molding

#### Companionways

- Ducts
- Wire harnesses
- Railings
- > Fire extinguishers
- Fire hoses and compartments
- Access panels in deck, bulkheads, overhead

#### **Toilet and Showers**

- Behind and under washbasins
- Behind toilets
- > In ventilation ducts and heaters
- ➤ Toilet tissue rollers, towel dispensers, supply lockers

- Taped to shower curtains, exposed piping, and light fixtures
- Access panels in deck, bulkheads, overhead

#### Deck

- Ledges on deck housing, electrical switch rooms, winch control panels
- Lifeboat storage compartments, under coiled rope, in deck storage lockers
- Paint cans, cargo holds, battery rooms, chain lockers.

#### **Engine room**

- Under deck plates
- Cofferdams, machinery pedestals, bilges
- Journal-bearing shrouds and sumps on propeller shaft
- Under catwalks, in bilges, in shaft alley
- Escape ladders and ascending area.
- In ventilation ducts, attached to piping, or in tanks with false gauges.
- Equipment boxes, emergency steering rooms, storage spaces.

#### **Galleys and Stewards' Stores**

- Flour bins and dry stores
- Vegetable sacks, canned foods (re-glued labels)
- Under or behind standard refrigerators
- Inside fish or sides of beef in freezers
- Bonded store lockers, slop chest, storage rooms.
- Behind or inside water coolers, ice chests, etc.

## 7.4. Recognition, on a non-discriminatory basis, of persons posing potential security risks

Instructors should explain suspicious patterns of behavior, while emphasizing the importance of avoiding racial profiling and ethnic stereotyping. Examples of suspicious behaviors include:

- Unknown persons photographing vessels or facilities.
- Unknown persons attempting to gain access to vessels or facilities.
- > Persons attempting to gain access to secure areas with improper or suspect identification, including Transportation Worker Identity Cards.
- Individuals establishing businesses or roadside food stands either adjacent or in proximity to facilities.
- Unknown persons loitering in the vicinity of vessels or facilities for extended periods of time
- Unknown persons telephoning facilities to ascertain security, personnel, or standard operating procedures.

- Vehicles with personnel in them loitering and perhaps taking photographs or creating diagrams of vessels or facilities.
- Small boats with personnel on board loitering and perhaps taking photographs or creating diagrams of vessels or facilities.
- General aviation aircraft operating in proximity to vessels or facilities.
- Persons who may be carrying bombs or participating in suicide squad activities.
- Unknown persons attempting to gain information about vessels or facilities by engaging personnel or their families in conversation.
- Vendors attempting to sell merchandise.
- Unknown workmen trying to gain access to facilities to repair, replace, service, or install equipment.
- ➤ E-mails attempting to obtain information regarding the vessel, facility, personnel, or standard operating procedures.
- Package drop-offs/attempted drop-offs.
- > Anti-national sentiments being expressed by employees or vendors.
- Anti-national pamphlets or flyers distributed to employees or placed on windshields in parking lots.
- Out-of-the-ordinary phone calls.
- Recreational boaters or persons aboard refugee craft posing as mariners in distress to attract assistance from other vessels.

#### 7.5. Techniques used to circumvent security measures

Trainees should be cautioned that no security equipment or measure is infallible. They should be apprised of the known techniques that can be employed to evade security systems and controls, such as the disabling of alarm systems, picking of locks, jamming of radio signals, use of false identification, etc.

#### 7.6. Crowd management and control techniques

Course participants should be familiarized with the basic patterns of behavior of people in groups during time of crisis. The critical importance of clear communication with vessel personnel, facility personnel, passengers, and others involved should be underscored.

## 8. Vessel Security Actions

In general, the "vessel security actions" section of this course is material that both the Vessel Security Officer and the Company Security Officer should be very familiar with. 33 CFR, Chapter I, Subchapter H and the ISPS Code are helpful in organizing material to be conveyed in this section of the course. Instructors should indicate that this section of the course is where ideas, plans, and preparation turn into actions and procedures.

#### 8.1. Actions required by different security levels

The instructor should convey the different types of security measures that should be considered for vessels at sea and those in port as they respond to security threats and incidents and the various security levels that may be set. Requirements pertaining to vessel security incident procedures are delineated in 33 CFR Part 104. Trainees should be well-versed in the processes and procedures for crisis management and communications with emergency response providers and government agencies that are defined in the National Incident Management System (NIMS) and the National Response Framework (NRF). Trainees may benefit from an in-class creation of a checklist detailing the appropriate generic actions given various conditions.

#### 8.2. Maintaining security of the vessel-to-port and vessel-to-facility interfaces

The vessel-to-port and vessel-to-facility interfaces are defined in 33 CFR Part 101 and SOLAS Chapter XI-2 Regulation 1. It is the vessel-to-facility interface that determines that a facility exists and therefore determines the need for a Facility Security Plan and the interaction with the Vessel Security Plan. The setting of security levels by the port or by the vessel, with liaison services provided by the Company Security Officer, will allow the Facility Security Officer and the Vessel Security Officer to understand their duties and constraints. Instructors should ensure that trainees are clear on the critical importance of the interaction between the Vessel Security Plan and the Facility Security Plan. A paramount objective of this section of the course is ensuring that trainees understand the need to be familiar with, and adhere to, established procedures for interfacing with ports, facilities, and other vessels at all MARSEC levels.

#### 8.3. Usage of the Declaration of Security

The Declaration of Security is defined in 33 CFR Subchapter H and in Regulation 1 of SOLAS Chapter XI-1. 33 CFR Part 104 and the ISPS Code further describe the function of the Declaration of Security, when it should be completed, who may initiate it, and who is required to sign it. There is a sample Declaration of Security in Appendix 1 of Part B of the ISPS Code, which may be helpful in explaining the nature and use of the Declaration of Security. It should be conveyed that manned vessels must maintain copies of the last 10 Declarations of Security and a copy of each continuing DoS for at least 90 days after the end of its effective period. The DoS is among the security-related records that must be kept by the VSO for at least two years and that must be made available to the Coast Guard upon request.

#### 8.4. Implementation of security procedures

Building on the understanding gained from previous sections in this course, trainees should be ready to synthesize the requirements and plans into actual procedures such as security inspections, controlling access to the vessel, monitoring deck areas and areas surrounding the vessel, and so forth.

#### 8.5 Access control

Normal access control measures may be enhanced by the TWIC program requirements on escorting, secure areas, and checks for personal identification, including inspection of credentials. These requirements are critical to understand and meet for complete and effective access control. Reference should be made to 33 CFR Part 104 as well as to NVIC 03-07

## 9. Emergency Preparedness, Drills, and Exercises

#### 9.1. Contingency planning

This portion of the course is concerned with incident response planning for a variety of contingencies associated with terrorism, other criminal activities, and other emergencies that may arise in the maritime setting. Appropriate action to be taken in the case of bomb threats, explosions, piracy, hijackings, and similar events should be discussed.

#### 9.2. Security drills and exercises

It should be conveyed to course participants that the objective of drills and exercises is to ensure that vessel personnel are proficient in all assigned security duties at all security levels and in the identification of any security related deficiencies that need to be addressed.

Effective implementation of the provisions of the vessel security plan requires that drills be conducted at least once every three months. In addition, in cases where more than 25 percent of the vessel's personnel have been changed, at any one time, with personnel who have not previously participated in any drill on that vessel within the last three months, a drill should be conducted within one week of the change. These drills should test individual elements of the plan such as:

- damage to, or destruction of, the vessel or facility, e.g. by explosive devices, arson, sabotage or vandalism;
- hijacking or seizure of the vessel or of persons on board;
- > tampering with cargo, essential vessel equipment or systems, or ship's stores;
- unauthorized access or use, including presence of stowaways;
- smuggling weapons or equipment, including weapons of mass destruction;
- use of the vessel to carry persons intending to cause a security incident, or their equipment;
- > use of the vessel itself as a weapon or as a means to cause damage or destruction;
- > attacks from seaward while at berth or at anchor; and
- attacks while at sea.

Various types of exercises that may include participation of Vessel Security Officers, Company Security Officers, Facility Security Officers, government authorities, and other relevant personnel should be carried out at least once each calendar year with no more than 18 months between exercises. These exercises should test communications, coordination, resource availability, and response. These exercises may be:

- full scale or live:
- tabletop simulation or seminar; or
- combined with other exercises held such as search and rescue or emergency response exercises.

#### 9.3. Assessment of security drills and exercises

At the end of each drill or exercise, the Vessel Security Officer shall review the drill or exercise, and ensure that any mistakes made or deficiencies identified are corrected. All personnel involved shall give their comments on the effectiveness of the drill to the Vessel Security Officer.

## 10. Security Administration

#### 10.1. Documentation and records

Drawing on 33 CFR Part 104 and Chapter XI-1 Regulation 5 and Chapter XI-2 of SOLAS and Section 10 of the ISPS Code, the instructor will find sufficient references to, and examples of, required documents as well as requirements for record keeping. Records of activities addressed in the Vessel Security Plan must be kept on board for certain time periods that are determined by administrations. Pertinent records include, but are not limited to, the following:

- International Ship Security Certificate,
- the Continuous Synopsis Record and related documents;
- Declaration of Security;
- records of drills;
- records of incidents and breaches of security;
- records of training sessions; and
- formal training records.

#### 10.2. Reporting security incidents

Trainees will appreciate that all security incidents, including TWIC violations, must be reported in accordance with specific reporting requirements and the applicable security plan. Obligations of owners and operators pertaining to reporting are identified in 33 CFR Part 101. It may be helpful to for instructors to provide several sample security incidents and have the class or individuals explain how they would go about reporting these incidents.

#### 10.3. Monitoring and control

Here the focus of monitoring is on the Vessel Security Plan itself. Proper administration of the plan indicates that the Master, the Vessel Security Officer, and the Company Security Officer should review the Vessel Security Plan and measure its overall effectiveness and relevance over time.

#### 10.4. Security audits and inspections

33 CFR Chapter I, Subchapter H provides detail regarding control and compliance measures that may be employed by the U.S. Coast Guard Captain of the Port, as are the various requirements associated with audits of the VSP for which the VSO and/or CSO are responsible.

#### 10.5. Reporting nonconformities

The audit, inspection, and periodic review process required by the ISPS Code and 33 CFR Chapter I, Subchapter H naturally calls for a means of identifying, communicating, and rectifying non-conformities. Both the Vessel Security Officer and the Company Security Officer play key roles in this effort to keep the Vessel Security Plan in an optimum condition.

## 11. Security Training

#### 11.1. Training requirements

The training requirements in compliance with the ISPS Code can be found in Parts A and B of the Code and in 33 CFR Chapter I, Subchapter H, and should be explained briefly to trainees. Instructors should clarify the requirements defining who needs to be trained, what the training consists of, and where the responsibility lies for the training of various persons involved in maritime security.

## Part E: Evaluation

#### Introduction

The effectiveness of any evaluation depends on the accuracy of the description of what is to be measured.

The learning objectives that are used in the detailed teaching syllabus will provide a sound base for the construction of suitable tests for evaluating trainee progress.

#### Method of evaluation

The methods chosen to carry out an evaluation will depend upon what the trainee is expected to achieve in terms of knowing, comprehending and applying the course content.

The methods used can range from a simple question-and-answer discussion with the trainees (either individually or as a group) to prepared tests requiring the selection of correct or best responses from given alternatives, the correct matching of given items, the supply of short answers or the supply of more extensive written responses to prepared questions.

Where the course content is aimed at the acquisition of practical skills, the test would involve a practical demonstration by the trainee making use of appropriate equipment, tools, etc. The responses demanded may therefore consist of:

- > the recall of facts or information
- > the practical demonstration of an attained skill
- the oral or written description of procedures or activities
- > the identification and use of data from sketches, drawings, maps, charts, etc.
- carrying out calculations to solve numerical problems
- > the writing of an essay or report.

## ■ Validity

The evaluation must be based on clearly defined objectives, and it must truly represent what is to be measured. There must be a reasonable balance between the subject topics involved and also in the testing of trainees' KNOWLEDGE, COMPREHENSION, and APPLICATION of concepts.

The time allocated for the trainee to provide a response is very important. Each question or task must be properly tested and validated before it is used to ensure that the test will provide a fair and valid evaluation.

## ■ Reliability

To be reliable, an evaluation procedure should produce reasonably consistent results no matter which set of papers or version of the test is used.

### Subjective testing

Traditional methods of evaluation require the trainee to demonstrate what has been learned by stating or writing formal answers to questions.

Such evaluation is subjective in that it invariably depends upon the judgment of the evaluator. Different evaluators can produce quite different scores when marking the same paper or evaluating oral answers.

### Objective testing

A variety of objective tests have been developed over the years. Their common feature is that the evaluation does not require a judgment by the evaluator. The response is either right or wrong.

One type of objective test involves supplying an answer, generally a single word, to complete the missing portion of a sentence. Another involves supplying a short answer of two or three words to a question. Such tests are known as 'completion tests' and 'short answer tests'.

Another form of objective testing consists of 'selective response tests' in which the correct, or best, response must be selected from given alternatives. Such tests may consist of 'matching tests', in which items contained in two separate lists must be matched, or they may be of the true/false type or of the multiple-choice type.

The most flexible form of objective test is the multiple-choice test, which presents the trainee with a problem and a list of alternative solutions, from which he must select the most appropriate.

#### Distracters

The incorrect alternatives in multiple-choice questions are called 'distracters', because their purpose is to distract the uninformed trainee from the correct response. The distracter must be realistic and should be based on misconceptions commonly held, or on mistakes commonly made.

The options "none of the above" or "all of the above" are used in some tests. These can be helpful, but should be used sparingly.

Distracters should distract the uninformed, but they should not take the form of 'trick' questions that could mislead the knowledgeable trainee (for example, do not insert "not" into a correct response to make it a distracter).

#### ■ Guess factor

The 'guess factor' with four alternative responses in a multiple-choice test would be 25%. The passing score chosen for all selective-response questions should take this into account.

## Scoring

In simple scoring of objective tests one point may be allotted to each correct response and zero for a wrong or nil response.

A more sophisticated scoring technique entails awarding one point for a correct response, zero for a nil response and minus one for an incorrect response. Where a multiple-choice test involves four alternatives, this means that a totally uninformed guess involves a 25% chance of gaining one point and a 75% chance of losing one point.

Scores can be weighted to reflect the relative importance of questions, or of sections of an evaluation.