Callahan Heineman Payne (VA) Calvert Peterson (FL) Herger Hilleary Camp Petri Canady Cardin Hobson Pickett Hoekstra Pombo Castle Hoke Porter Chabot Horn Portman Chambliss Hostettler Pryce Chenoweth Houghton Quillen Christensen Hoyer Hunter Quinn Chrysler Radanovich Clinger Hutchinson Ramstad Coble Hyde Regula Riggs Coburn Inglis Collins (GA) Istook Roberts Johnson (CT) Combest Roemer Rogers Cooley Johnson, Sam Cox Jones Rohrabacher Kanjorski Covne Ros-Lehtinen Roth Crane Kaptur Crapo Kasich Roukema Kelly Cremeans Royce Kim Salmon Cunningham King Sanford Davis Kingston Saxton Kleczka Scarborough DeFazio Klink Schaefer Klug Knollenberg DeLay Schiff Diaz-Balart Seastrand Dickey Kolbe Sensenbrenner LaHood Shadegg Dooley Doolittle Largent Shaw Dornan Latham Shavs LaTourette Shuster Dreier Duncan Laughlin Sisisky Dunn Lazio Skaggs Leach Ehlers Skeen Ehrlich Lewis (CA) Smith (MI) Lewis (KY) Smith (NJ) Emerson English Lightfoot Smith (TX) Ensign Linder Smith (WA) Lipinski Solomon Everett Ewing Fawell Livingston Souder LoBiondo Spence Fields (TX) Stark Longley Flanagan Lucas Stearns Manzullo Foley Stenholm Forbes Stockman Martini Fowler McCollum Stump McCrery Fox Talent Tate Franks (CT) McDade Franks (NJ) Tauzin McHugh Taylor (NC) Frelinghuysen McInnis Frisa Thomas McIntosh Funderburk Thornberry McKeon Gallegly McNulty Tiahrt. Torkildsen Gekas Metcalf Meyers Upton Vucanovich Gibbons Mica Gilchrest Miller (FL) Waldholtz Gillmor Molinari Walker Gilman Mollohan Walsh Goodlatte Montgomery Wamp Goodling Moorhead Watts (OK) Goss Morella Weldon (FL) Weldon (PA) Graham Murtha Myers Myrick Greenwood Weller White Gunderson Gutknecht Nethercutt Whitfield Hall (OH) Hall (TX) Neumann Wicker Ney Wilson Hamilton Norwood Wolf Hancock Nussle Young (AK) Young (FL) Orton Hansen Oxley Zeliff Hastert

> NOT VOTING—1 Reynolds

Zimmer

Packard

Parker

So the motion to recommit with instructions was not agreed to.

¶56.15 POINT OF ORDER

Hastings (WA)

Hayworth

Hefley

Mr. MORAN, having previously cited clause 5(c) of rule XXI in a parliamentary inquiry as being appliable to the bill, made a point of order, and said:

"Mr. Speaker, I made a parliamentary inquiry, but I would state a point of order that any vote on this bill should require a three-fifths vote. If it does not require that, then I would appeal the ruling of the Chair.".

Mr. ARCHER was recognized to speak to the point of order, and said:

"Mr. Speaker, I would be pleased to try to help the Chair to support his ruling.

ing.

"First, as a result of the enactment of the 50 percent exclusion applicable generally, taxpayers, other than those described in the following two paragraphs, would have a tax rate lower than 28 percent. Thus, the 28 percent maximum rate of section 1(h) of current law would not cause a reduction in tax liability as compared with that under current law; that is, as relates to current law liability, the provision would be inoperative.

"No. 2, the 50 percent exclusion would not apply to collectibles. Under H.R. 1215, for this group of taxpayers the maximum rate of 28 percent is retained in H.R. 1215.

"No. 3, a question has been raised as to the potential application of the 28 percent maximum rate under current law for taxpayers currently qualifying for the special rules of existing section of the law, 1202. In light of the fact that this provision would be repealed by 1215, the maximum rate of 28 percent would have no further application. Moreover, it should be noted that the special rules in section 1202 are an exclusion provision rather than a rate provision.

"Further, it should be noted that concerns as to whether repeal of current law, section 1202, in conjunction with the repeal of current law, section 1(h), constitutes a rate increase, are focused on the effective rate impact rather than the occurrence of any income tax rate increase.

"The House rule in question is not intended to apply to effective rate changes.".

 $\mbox{Mr. MORAN}$ was recognized to speak further to the point of order, and said:

'Mr. Speaker, I would like to underscore the last comment that was made by the distinguished chairman of the Committee on Ways and Means that the House rule in question is not intended to apply to effective tax rate changes. There was never any reference to effective rate changes. In fact, it was any income tax rate increase. I read the debate again that occurred on the first day of this session. We are now making a distinction between effective rate changes apparently and statutory rate changes, although both apply here. I do have a letter from the Treasury Department explaining that this is a tax rate increase.

"How it occurred, Mr. Speaker, is in the 1993 Omnibus Budget Reconciliation Act we did pass a capital gains tax rate reduction. What it said is that when people invest in small capitalized firms for five years, their capital gains tax is reduced by 50 percent. What this bill did was to strike the capital gains rate of 28 percent, raise it to 39.6 percent, and then apply the 50 percent preference for capital gains investment. What that means is that the effective capital gains rate is 19.8 percent

if this bill were to pass, whereas today there are investors getting a 14 percent tax rate on capital gains investments.

'Now, this is not an obscure provision. It is a \$725 million capital gains provision that was passed in the 1993 Budget Reconciliation Act. What we have done is for some investors who have invested hundreds of millions of dollars in small capitalized firms, is increased their tax rate from 14 percent to 19.8 percent. That is an increase in the income tax rate. It is both a statutory increase, in that we remove the 28 percent level and put in 39.6 percent. It is also an effective rate increase because it changes from 14 percent to 19.8 percent. That is what the letter from both the Treasury Department and the Small Business Administration underscores, that in fact investors would be paying a higher capital gains rate.".

Mr. CARDIN was recognized to speak to the point of order, and said:

"Mr. Speaker, I do.

"Mr. Speaker, this is a very important ruling. It is the first one that the Chair has had to make on the new rule XXI that requires an extraordinary vote on a tax rate increase. The language, as I understand it, is when the Federal tax rate increase applies we need a three-fifths vote.

'If I understand the potential ruling of the Chair, if the Chair rules that this bill does not raise a rate and therefore does not need an extraordinary vote, what the Chair is saying is that legislation which subjects a larger percentage of a taxpayer's income to an existing tax rate would not be a tax rate increase under the provisions of rule XXI. That would mean that we could effectively raise tax rates in this country by just subjecting a larger amount of a person's income to the tax rate, thereby accomplishing the effect of a tax rate increase under the potential ruling of the Chair without raising the rate.

"I just really want to point that out to the Chair before he makes his ruling, because effectively if he rules against the gentleman from Virginia [Mr. MORAN] rule XXI is meaningless.".

Mr. SKAGGS was recognized to speak to the point of order, and said:

"Mr. Speaker, one further point I think needs to be made on this.

"During the debate on opening day, it was touted that this rules change was remedial in nature. It was to be viewed expansively as remedying a propensity of the House that needed to be curtailed. A narrow reading such as is advocated by the chairman of the Committee on Ways and Means a few minutes ago flies in the face of all of the advocacy, the legislative history, if you will, of this rules change, which is the only basis that the House has and that the Chair has for informing a ruling.

ing.
"To take a provision that was intended to be remedial, and therefore viewed expansively, and interpret it narrowly belies the absurdity of the rules change to begin with."

Pombo

Porter

Heineman

Herger

Hilleary

Hobson Hoekstra

Hostettler

Houghton

Hutchinson

Johnson (CT)

Johnson, Sam

Hunter

Hyde

Inglis Istook

Jones

Kelly

Kim

King

Kolbe

LaHood

Largent

Latham

Lazio

Leach

LaTourette

Lewis (CA)

Lewis (KY)

Lightfoot

Livingston

LoBiondo

Manzullo

McCollum

McCrery

McDade

McHugh

McInnis

McKeon

Metcalf

Meyers

Miller (FL)

Molinari

Myers

Ney

Myrick

Nethercutt

Neumann

Norwood

Packard

Nussle

Oxley

Paxon

Moorhead Morella

Mica

McIntosh

Martini

Longley

Lucas

Linder

Kingston

Klug Knollenberg

Kasich

Hoke

Horn

Mr. McDERMOTT was recognized to speak to the point of order, and said:

"Yes, Mr. Speaker.

"Mr. Speaker, if I understand the ruling the Chair is about to make, you are saying for those who do not understand arcane tax law, if we raise taxes on people but we do it in a sneaky, kind of back-door way of doing it, that, Mr. Speaker, if we do it in a legislatively, carefully crafted way, we can get away with it. If we do it straight out and say to small business, your taxes go from 14 percent to 19 percent just like that, that would require a 60-percent vote. But if we can find some way parliamentarily to swing around it, whatever the effect on people is does not make any difference.

"Is that what the Chair is saying?".

Mr. LINDER was recognized to speak to the point of order, and said:

Mr. Speaker, this does not seem all that complicated. It does not change any rates of taxation of capital gains. It excludes 50 percent of the gain. Therefore, you are taxed at the 39.6percent tax rate. Fifty percent of any gain would be excluded, giving an effective rate of 19.8 percent, a lower effective rate.

"If you happen to be taxed at a 35percent tax rate, 50 percent of the gain would be excluded, giving you a 17.5percent tax. It lowers the effective rate in every instance by excluding half of the gain from any taxation at all.".

The SPEAKER pro tempore, Mr. DREIER, overruled the point of order, and said:

"The Chair is prepared to rule.

"In deference to the specialized expertise that has been provided, the Chair rules that this bill does not include a Federal income tax rate increase.'

Mr. MORAN appealed the ruling of the Chair.

Mr. ARCHER moved to lay the appeal on the table.

The question being put, viva voce,

Will the House lay on the table the appeal of the ruling of the Chair?

The SPEAKER pro tempore, Mr. DREIER, announced that the nays had it.

Mr. MFUME demanded a recorded vote on agreeing to said motion, which demand was supported by one-fifth of a quorum, so a recorded vote was ordered.

The vote was taken by electronic de-

	•	
$\P 56.16$	[Roll No. 294]	
	AYES—228	
Allard	Bass	Brownback
Archer	Bateman	Bryant (TN)
Armey	Bereuter	Bunn
Bachus	Bilbray	Bunning
Baker (CA)	Bilirakis	Burr
Baker (LA)	Bliley	Burton
Ballenger	Blute	Buyer
Barr	Boehlert	Callahan
Barrett (NE)	Boehner	Calvert
Bartlett	Bonilla	Camp
Barton	Bono	Canady

Castle Chabot Chambliss Chenoweth Christensen Chrysler Clinger Coble Coburn Collins (GA) Combest Cooley Cox Crane Crapo Cremeans Cunningham Davis DeLay Diaz-Balart Dickey Doolittle Dornan Dreier Duncan Dunn Ehlers Ehrlich Emerson English Everett Ewing Fields (TX) Flanagan Foley Forbes Fowler Franks (CT) Frelinghuysen Frisa Funderburk Gallegly Ganske Gekas Gilchrest Gillmor Gilman Gingrich Goodlatte Goodling Graham Greenwood Gunderson Gutknecht Hancock Hansen Hastert Hastings (WA) Hayworth Hefley

Abercrombie

Ackerman

Andrews

Baesler

Baldacci

Barrett (WI)

Barcia

Becerra

Beilenson

Bentsen

Berman

Bevill

Bishop

Bonio

Borski

Boucher

Brewster

Browder

Brown (CA)

Brown (FL)

Brown (OH)

Bryant (TX)

Cardin

Chapman

Clay Clayton

Clement

Clyburn

Coleman

Condit.

Conyers

Collins (IL)

Collins (MI)

Portman Pryce Quillen Quinn Radanovich Ramstad Regula Riggs Roberts Rogers Rohrabacher Ros-Lehtinen Roth Roukema Royce Salmon Sanford Saxton Scarborough Schaefer Schiff Seastrand Sensenbrenner Shadegg Shaw Shays Shuster Skeen Smith (MI) Smith (N.I) Smith (TX) Smith (WA) Solomon Spence Stearns Stockman Stump Talent Tate Taylor (NC) Thomas Thornberry Tiahrt Torkildsen Upton Vucanovich Waldholtz Walker Walsh Wamp Watts (OK) Weldon (FL) Weldon (PA) Weller White Whitfield Wicker Wolf Young (AK) Young (FL) Zeliff Zimmer

NOES-204

Costello Gephardt Coyne Cramer Gibbons Gonzalez Danner de la Garza Gordon Deal Green DeFazio Gutierrez Hall (OH) Hall (TX) DeLauro Dellums Deutsch Hamilton Dicks Harman Dingell Hastings (FL) Dixon Hayes Doggett Hefner Hilliard Dooley Doyle Hinchey Durbin Holden Edwards Hover Jackson-Lee Engel Eshoo Jacobs Jefferson Evans Johnson (SD) Farr Fattah Johnson, E.B. Fazio Johnston Fields (LA) Kanjorski Filner Kaptur Kennedy (MA) Flake Foglietta Kennedy (RI) Kennelly Ford Frank (MA) Kildee Frost Kleczka Furse Klink

Lantos Laughlin Levin Lewis (GA) Lincoln Lipinski Lofgren Lowey Luther Maloney Manton Markey Martinez Mascara Matsui McCarthy McDermott McHale McKinney McNulty Meehan Meek Menendez Mfume Miller (CA) Mineta Minge Mink Moakley Mollohan Montgomery Moran Murtha Nadler Neal Franks (NJ) table.

Oberstar Skelton Slaughter Obey Olver Spratt Stark Stenholm Ortiz Orton Stokes Owens Pallone Studds Parker Stupak Pastor Tanner Payne (NJ) Payne (VA) Tauzin Taylor (MS) Pelosi Tejeda Peterson (FL) Thompson Thornton Peterson (MN) Pickett Thurman Pomerov Torres Torricelli Poshard Rahall Towns Traficant Rangel Reed Tucker Richardson Velazquez Rivers Vento Roemer Visclosky Rose Volkmer Roybal-Allard Ward Rush Waters Watt (NC) Sabo Sanders Waxman Sawyer Williams Schroeder Wilson Schumer Wise Scott Woolsey Serrano Wyden Sisisky Wynn Skaggs Yates NOT VOTING-3 Reynolds Souder

So the motion to lay the appeal on the table was agreed to.

A motion to reconsider the vote whereby said motion was agreed to was, by unanimous consent, laid on the

The question being put, viva voce,

Will the House pass said bill?

The SPEAKER pro tempore, Mr. DREIER, announced that the yeas had

Mr. GIBBONS demanded a recorded vote on passage of said bill, which demand was supported by one-fifth of a quorum, so a recorded vote was ordered.

The vote was taken by electronic de-

It was decided in the Yeas 246 affirmative Nays 188

956.17[Roll No. 295] AYES-246

Callahan Allard Dreier Andrews Calvert Duncan Archer Camp Dunn Armey Canady Ehlers Bachus Castle Ehrlich Baker (CA) Chabot Emerson Baker (LA) Chambliss English Ballenger Chenoweth Ensign Barr Christensen Everett Barrett (NE) Ewing Fawell Chrysler Bartlett Clement Barton Clinger Fields (TX) Bass Coble Flanagan Bateman Coburn Foley Collins (GA) Forbes Bereuter Bevill Combest Fowler Condit Bilbray Fox Franks (CT) Franks (NJ) Bilirakis Cooley Bliley Cox Boehlert Cramer Frelinghuysen Boehner Crane Frisa Funderburk Bonilla Crapo Bono Cremeans Gallegly Cubin Cunningham Brewster Ganske Browder Gekas Brownback Danner Geren Bryant (TN) Deal Gilchrest Bunn DeLay Gillmor Bunning Diaz-Balart Gilman Dickey Doolittle Burr Gingrich

Goodlatte

Goodling

Burton

Buyer

Gejdenson