

tions of our riverine and coastal floodplains help to maintain the viability of natural systems and provide multiple benefits for people.

Effective implementation of the Unified National Program for Floodplain Management will mitigate the tragic loss of life and property, and disruption of families and communities, that are caused by floods every year in the United States. It will also mitigate the unacceptable losses of natural resources and result in a reduction in the financial burdens placed upon governments to compensate for flood damages caused by unwise land use decisions made by individuals, as well as governments.

WILLIAM J. CLINTON.

THE WHITE HOUSE, March 6, 1995.

By unanimous consent, the message, together with the accompanying papers, was referred to the Committee on Banking and Financial Services.

38.9 MESSAGE FROM THE PRESIDENT— NATIONAL ENDOWMENT FOR DEMOCRACY

The SPEAKER pro tempore, Mr. KNOLLENBERG, laid before the House a message from the President, which was read as follows:

To the Congress of the United States:

Pursuant to the provisions of section 504(h) of Public Law 98-164, as amended (22 U.S.C. 4413(i)), I transmit herewith the 11th Annual Report of the National Endowment for Democracy, which covers fiscal year 1994.

Promoting democracy abroad is one of the central pillars of the United States' security strategy. The National Endowment for Democracy has proved to be a unique and remarkable instrument for spreading and strengthening the rule of democracy. By continuing our support, we will advance America's interests in the world.

WILLIAM J. CLINTON.

THE WHITE HOUSE, March 6, 1995.

By unanimous consent, the message, together with the accompanying papers, was referred to the Committee on International Relations.

38.10 ATTORNEY ACCOUNTABILITY

The SPEAKER pro tempore, Mr. KNOLLENBERG, pursuant to House Resolution 104 and rule XXIII, declared the House resolved into the Committee of the Whole House on the state of the Union for the consideration of the bill (H.R. 988) to reform the Federal civil justice system.

The SPEAKER pro tempore, Mr. KNOLLENBERG, by unanimous consent, designated Mr. HOBSON as Chairman of the Committee of the Whole.

The Acting Chairman, Mr. GOSS assumed the Chair; and after some time spent therein,

38.11 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment submitted by Mr. GOODLATTE:

Page 3, line 20, insert before the period the following: "or, if the offeree made an offer

under this subsection, from the date the last such offer by the offeree was made".

Page 4, line 3, insert after "offer was made" the following: "or, if the offeree made an offer under this subsection, from the date the last such offer by the offeree was made".

It was decided in the Yeas 317 Nays 89

38.12 [Roll No. 200] AYES—317

- Archer Ensign Leach
Army Eshoo Levin
Bachus Everrett Lewis (CA)
Baker (CA) Ewing Lewis (KY)
Baker (LA) Fawell Lightfoot
Baldacci Fields (TX) Lincoln
Ballenger Flanagan Linder
Barcia Foley Livingston
Barr Forbes LoBiondo
Barrett (NE) Fowler Lofgren
Barrett (WI) Fox Longley
Bartlett Frank (MA) Lucas
Bass Franks (CT) Luther
Bateman Franks (NJ) Manzullo
Beilenson Frelinghuysen Martinez
Bentsen Frisa Martini
Beruter Funderburk Mascara
Berman Furse McCarthy
Bevill Gallegly McCollum
Bilbray Ganske McCreery
Bilirakis Gejdenson McHale
Bishop Gekas McHugh
Bliley Geren McInnis
Blute Gibbons McKeon
Boehlert Gilchrest McNulty
Boehner Gilman Meehan
Bonilla Goodlatte Menendez
Bono Goodling Metcalf
Boucher Gordon Meyers
Brewster Goss Mica
Browder Graham Miller (FL)
Brownback Green Minge
Bryant (TN) Greenwood Molinari
Bunn Gunderson Mollohan
Burton Gutknecht Montgomery
Buyer Hall (OH) Moorhead
Callahan Hall (TX) Moran
Calvert Hamilton Morella
Camp Hancock Myers
Canady Hansen Myrick
Cardin Harman Nadler
Castle Hastert Neal
Chabot Hastings (WA) Nethercutt
Chambliss Hayes Neumann
Chapman Hayworth Ney
Chenoweth Heineman Norwood
Christensen Herger Nussle
Chryslers Hilleary Obey
Clayton Hobson Olver
Clement Hoekstra Ortiz
Clinger Hoke Orton
Coble Holden Oxley
Coburn Horn Packard
Collins (GA) Hostettler Pallone
Combust Houghton Parker
Cooley Hoyer Paxon
Cox Hunter Payne (VA)
Cramer Hutchinson Peterson (FL)
Crane Hyde Peterson (MN)
Crapo Inglis Pombo
Creameans Istook Pomeroy
Cubin Jackson-Lee Porter
Cunningham Johnson (CT) Pryce
Danner Johnson, Sam Quillen
Davis Jones Quinn
de la Garza Kaptur Rahall
Deal Kasich Ramstad
DeFazio Kennedy (MA) Reed
DeLay Kennedy (RI) Regula
Diaz-Balart Kennelly Riggs
Dickey Kim Roberts
Dicks King Roemer
Dixon Kingston Rohrabacher
Doggett Kleczka Ros-Lehtinen
Doolittle Klink Royce
Dornan Klug Salmon
Doyle Knollenberg Sanford
Dreier Kolbe Sawyer
Duncan LaFalce Saxton
Dunn LaHood Scarborough
Edwards Lantos Schroeder
Ehlers Largent Schumer
Ehrlich Latham Seastrand
Emerson LaTourrette Sensenbrenner
Engel Laughlin Shaw
English Lazio Shays
Shuster

- Sisisky Taulzin Wamp
Skaggs Taylor (MS) Ward
Skeen Taylor (NC) Watts (OK)
Smith (MI) Tejada Waxman
Smith (NJ) Thomas Weldon (FL)
Smith (TX) Thornberry Weldon (PA)
Smith (WA) Thurman Weller
Solomon Tiahrt White
Souder Torkildsen Whitfield
Spence Torres Wicker
Spratt Torricelli Wilson
Stearns Traficant Wolf
Stenholm Upton Woolsey
Stockman Vento Wyden
Stump Volkmer Young (AK)
Stupak Vucanovich Young (FL)
Talent Waldholtz Zeliff
Tanner Walker Zimmer
Tate Walsh

NOES—89

- Abercrombie Gutierrez Reynolds
Ackerman Hastings (FL) Richardson
Allard Hefley Rivers
Andrews Hilliard Rose
Baesler Hinchey Roybal-Allard
Bonior Jacobs Rush
Borski Jefferson Sabo
Clay Johnson (SD) Sanders
Clyburn Johnson, E. B. Schaefer
Coleman Kanjorski Scott
Collins (IL) Kildee Serrano
Collins (MI) Lewis (GA) Shadegg
Conyers Lipinski Skelton
Costello Lowey Slaughter
Coyne Manton Stark
DeLauro Markey Stokes
Dellums Matsui Studds
Deutsch McDermott Thompson
Dingell McKinney Thornton
Durbin Mineta Towns
Evans Mink Tucker
Farr Moakley Velazquez
Fattah Murtha Visclosky
Fazio Oberstar Waters
Filner Owens Watt (NC)
Flake Pastor Williams
Foglietta Payne (NJ) Wise
Frost Petri Wynn
Gephardt Pickett Yates
Gonzalez Poshard

NOT VOTING—28

- Barton Ford Pelosi
Becerra Gillmor Portman
Brown (CA) Hefner Radanovich
Brown (FL) Johnston Rangel
Brown (OH) Maloney Rogers
Bryant (TX) McDade Roth
Bunning McIntosh Roukema
Condit Meek Schiff
Dooley Mfume
Fields (LA) Miller (CA)

So the amendment was agreed to. After some further time,

38.13 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment submitted by Mr. BERMAN to the amendment submitted by Mr. MCHALE: Amendment submitted by Mr. BERMAN:

Strike section 2 and insert the following:

SEC. 2. FRIVOLOUS ACTIONS.

(a) GENERAL RULE.—

(1) SIGNING OF COMPLAINT.—The signing or verification of a complaint in all civil actions in Federal court constitutes a certificate that to the signatory's or verifier's best knowledge, information, and belief, formed after reasonable inquiry, the action is not frivolous as determined under paragraph (2).

(2) DEFINITIONS.—

(A) For purposes of this section, an action is frivolous if the complaint is—

- (i) groundless and brought in bad faith;
(ii) groundless and brought for the purpose of harassment; or
(iii) groundless and brought for any improper purpose.

(B) For purposes of subparagraph (A), the term "groundless" means—