

tions of our riverine and coastal floodplains help to maintain the viability of natural systems and provide multiple benefits for people.

Effective implementation of the Unified National Program for Floodplain Management will mitigate the tragic loss of life and property, and disruption of families and communities, that are caused by floods every year in the United States. It will also mitigate the unacceptable losses of natural resources and result in a reduction in the financial burdens placed upon governments to compensate for flood damages caused by unwise land use decisions made by individuals, as well as governments.

WILLIAM J. CLINTON.

THE WHITE HOUSE, March 6, 1995.

By unanimous consent, the message, together with the accompanying papers, was referred to the Committee on Banking and Financial Services.

38.9 MESSAGE FROM THE PRESIDENT— NATIONAL ENDOWMENT FOR DEMOCRACY

The SPEAKER pro tempore, Mr. KNOLLENBERG, laid before the House a message from the President, which was read as follows:

To the Congress of the United States:

Pursuant to the provisions of section 504(h) of Public Law 98-164, as amended (22 U.S.C. 4413(i)), I transmit herewith the 11th Annual Report of the National Endowment for Democracy, which covers fiscal year 1994.

Promoting democracy abroad is one of the central pillars of the United States' security strategy. The National Endowment for Democracy has proved to be a unique and remarkable instrument for spreading and strengthening the rule of democracy. By continuing our support, we will advance America's interests in the world.

WILLIAM J. CLINTON.

THE WHITE HOUSE, March 6, 1995.

By unanimous consent, the message, together with the accompanying papers, was referred to the Committee on International Relations.

38.10 ATTORNEY ACCOUNTABILITY

The SPEAKER pro tempore, Mr. KNOLLENBERG, pursuant to House Resolution 104 and rule XXIII, declared the House resolved into the Committee of the Whole House on the state of the Union for the consideration of the bill (H.R. 988) to reform the Federal civil justice system.

The SPEAKER pro tempore, Mr. KNOLLENBERG, by unanimous consent, designated Mr. HOBSON as Chairman of the Committee of the Whole.

The Acting Chairman, Mr. GOSS assumed the Chair; and after some time spent therein,

38.11 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment submitted by Mr. GOODLATTE:

Page 3, line 20, insert before the period the following: "or, if the offeree made an offer

under this subsection, from the date the last such offer by the offeree was made".

Page 4, line 3, insert after "offer was made" the following: "or, if the offeree made an offer under this subsection, from the date the last such offer by the offeree was made".

It was decided in the } Yeas 317
affirmative } Nays 89

38.12 [Roll No. 200] AYES—317

- | | | |
|--------------|---------------|---------------|
| Archer | Ensign | Leach |
| Armey | Eshoo | Levin |
| Bachus | Everett | Lewis (CA) |
| Baker (CA) | Ewing | Lewis (KY) |
| Baker (LA) | Fawell | Lightfoot |
| Baldacci | Fields (TX) | Lincoln |
| Ballenger | Flanagan | Linder |
| Barcia | Foley | Livingston |
| Barr | Forbes | LoBiondo |
| Barrett (NE) | Fowler | Lofgren |
| Barrett (WI) | Fox | Longley |
| Bartlett | Frank (MA) | Lucas |
| Bass | Franks (CT) | Luther |
| Bateman | Franks (NJ) | Manzullo |
| Beilenson | Frelinghuysen | Martinez |
| Bentsen | Frisa | Martini |
| Bereuter | Funderburk | Mascara |
| Berman | Furse | McCarthy |
| Bevill | Gallegly | McCollum |
| Bilbray | Ganske | McCrery |
| Bilirakis | Gejdenson | McHale |
| Bishop | Gekas | McHugh |
| Bliley | Geren | McInnis |
| Blute | Gibbons | McKeon |
| Boehlert | Gilchrest | McNulty |
| Boehner | Gilman | Meehan |
| Bonilla | Goodlatte | Menendez |
| Bono | Goodling | Metcalf |
| Boucher | Gordon | Meyers |
| Brewster | Goss | Mica |
| Browder | Graham | Miller (FL) |
| Brownback | Green | Minge |
| Bryant (TN) | Greenwood | Molinari |
| Bunn | Gunderson | Mollohan |
| Burr | Gutknecht | Montgomery |
| Burton | Hall (OH) | Moorhead |
| Buyer | Hall (TX) | Moran |
| Callahan | Hamilton | Morella |
| Calvert | Hancock | Myers |
| Camp | Hansen | Myrick |
| Canady | Harman | Nadler |
| Cardin | Hastert | Neal |
| Castle | Hastings (WA) | Nethercutt |
| Chabot | Hayes | Neumann |
| Chambliss | Hayworth | Ney |
| Chapman | Heineman | Norwood |
| Chenoweth | Herger | Nussle |
| Christensen | Hillery | Obey |
| Chryslers | Hobson | Olver |
| Clayton | Hoekstra | Ortiz |
| Clement | Hoke | Orton |
| Clinger | Holden | Oxley |
| Coble | Horn | Packard |
| Coburn | Hostettler | Pallone |
| Collins (GA) | Houghton | Parker |
| Combest | Hoyer | Paxon |
| Cooley | Hunter | Payne (VA) |
| Cox | Hutchinson | Peterson (FL) |
| Cramer | Hyde | Peterson (MN) |
| Crane | Inglis | Pombo |
| Crapo | Istook | Pomeroy |
| Creameans | Jackson-Lee | Porter |
| Cubin | Johnson (CT) | Pryce |
| Cunningham | Johnson, Sam | Quillen |
| Danner | Jones | Quinn |
| Davis | Kaptur | Rahall |
| de la Garza | Kasich | Ramstad |
| Deal | Kelly | Reed |
| DeFazio | Kennedy (MA) | Regula |
| DeLay | Kennedy (RI) | Riggs |
| Diaz-Balart | Kennelly | Roberts |
| Dickey | Kim | Roemer |
| Dicks | King | Rohrabacher |
| Dixon | Kingston | Ros-Lehtinen |
| Doggett | Klecza | Royce |
| Doolittle | Klink | Salmon |
| Dornan | Klug | Sanford |
| Doyle | Knollenberg | Sawyer |
| Dreier | Kolbe | Saxton |
| Duncan | LaFalce | Scarborough |
| Dunn | LaHood | Schroeder |
| Edwards | Lantos | Schumer |
| Ehlers | Largent | Seastrand |
| Ehrlich | Latham | Sensenbrenner |
| Emerson | LaTourrette | Shaw |
| Engel | Laughlin | Shays |
| English | Lazio | Shuster |

- | | | |
|------------|-------------|-------------|
| Sisisky | Tauzin | Wamp |
| Skaggs | Taylor (MS) | Ward |
| Skeen | Taylor (NC) | Watts (OK) |
| Smith (MI) | Tejeda | Waxman |
| Smith (NJ) | Thomas | Weldon (FL) |
| Smith (TX) | Thornberry | Weldon (PA) |
| Smith (WA) | Thurman | Weller |
| Solomon | Tiahrt | White |
| Souder | Torkildsen | Whitfield |
| Spence | Torres | Wicker |
| Spratt | Torricelli | Wilson |
| Stearns | Traficant | Wolf |
| Stenholm | Upton | Woolsey |
| Stockman | Vento | Wyden |
| Stump | Volkmer | Young (AK) |
| Stupak | Vucanovich | Young (FL) |
| Talent | Waldholtz | Zeliff |
| Tanner | Walker | Zimmer |
| Tate | Walsh | |

NOES—89

- | | | |
|--------------|----------------|---------------|
| Abercrombie | Gutierrez | Reynolds |
| Ackerman | Hastings (FL) | Richardson |
| Allard | Hefley | Rivers |
| Andrews | Hilliard | Rose |
| Baessler | Hinchey | Roybal-Allard |
| Bonior | Jacobs | Rush |
| Borski | Jefferson | Sabo |
| Clay | Johnson (SD) | Sanders |
| Clyburn | Johnson, E. B. | Schaefer |
| Coleman | Kanjorski | Scott |
| Collins (IL) | Kildee | Serrano |
| Collins (MI) | Lewis (GA) | Shadegg |
| Conyers | Lipinski | Skelton |
| Costello | Lowe | Slaughter |
| Coyne | Manton | Stark |
| DeLauro | Markey | Stokes |
| Dellums | Matsui | Studds |
| Deutsch | McDermott | Thompson |
| Dingell | McKinney | Thornton |
| Durbin | Mineta | Towns |
| Evans | Mink | Tucker |
| Farr | Moakley | Velazquez |
| Fattah | Murtha | Visclosky |
| Fazio | Oberstar | Waters |
| Filner | Owens | Watt (NC) |
| Flake | Pastor | Williams |
| Foglietta | Payne (NJ) | Wise |
| Frost | Petri | Wynn |
| Gephardt | Pickett | Yates |
| Gonzalez | Poshard | |

NOT VOTING—28

- | | | |
|-------------|-------------|------------|
| Barton | Ford | Pelosi |
| Becerra | Gillmor | Portman |
| Brown (CA) | Hefner | Radanovich |
| Brown (FL) | Johnston | Rangel |
| Brown (OH) | Maloney | Rogers |
| Bryant (TX) | McDade | Roth |
| Bunning | McIntosh | Roukema |
| Condit | Meek | Schiff |
| Dooley | Mfume | |
| Fields (LA) | Miller (CA) | |

So the amendment was agreed to. After some further time,

38.13 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment submitted by Mr. BERMAN to the amendment submitted by Mr. MCHALE: Amendment submitted by Mr. BERMAN:

Strike section 2 and insert the following:

SEC. 2. FRIVOLOUS ACTIONS.

(a) GENERAL RULE.—

(1) SIGNING OF COMPLAINT.—The signing or verification of a complaint in all civil actions in Federal court constitutes a certificate that to the signatory's or verifier's best knowledge, information, and belief, formed after reasonable inquiry, the action is not frivolous as determined under paragraph (2).

(2) DEFINITIONS.—

(A) For purposes of this section, an action is frivolous if the complaint is—

- (i) groundless and brought in bad faith;
- (ii) groundless and brought for the purpose of harassment; or
- (iii) groundless and brought for any improper purpose.

(B) For purposes of subparagraph (A), the term "groundless" means—