Massachusetts, Mr. KENNEDY of Massachusetts, Mr. FLAKE, Mr. MFUME, Ms. WATERS, Ms. ROYBAL-ALLARD, Mr. BARRETT of Wisconsin, and Mr. HINCHEY):

H.R. 561. A bill to amend the Fair Credit Reporting Act, and for other purposes; to the Committee on Banking and Financial Services.

By Mr. HAYWORTH:

H.R. 562. A bill to modify the boundaries of Walnut Canyon National Monument in the State of Arizona; to the Committee on Resources.

By Mr. HERGER:

H.R. 563. A bill to amend the National Historic Preservation Act to prohibit the inclusion of certain sites on the National Register of Historic Places, and for other purposes; to the Committee on Resources.

By Mr. KIM (for himself and Mr. SHU-STER):

H.R. 564. A bill to provide that receipts and disbursements of the Highway Trust Fund, the Airport and Airway Trust Fund, the Inland Waterways Trust Fund, and the Harbor Maintenance Trust Fund shall not be included in the totals of the budget of the U.S. Government as submitted by the President or the congressional budget; to the Committee on Government Reform and Oversight, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. MOAKLEY:

H.R. 565. A bill to amend the Internal Revenue Code of 1986 to retroactively restore and make permanent the exclusion for amounts received under group legal services plans; to the Committee on Ways and Means.

By Mr. KLECZKA (for himself, Ms. Furse, and Mr. Deutsch):

H.J. Res. 55. Joint resolution proposing a balanced budget amendment to the Constitution of the United States; to the Committee on the Judiciary.

## ¶7.17 ADDITIONAL SPONSORS

Under clause 4 of rule XXII, sponsors were added to public bills and resolutions as follows:

H.R. 4: Mr. Dreier, Mr. Gallegly, Mr. McKeon, and Mr. Roberts.

H.R. 5: Mr. ENGLISH of Pennsylvania, Mr. HEFLEY, Mr. HUTCHINSON, Mr. TORKILDSEN, Mr. STEARNS, Mr. NEUMANN, Mr. MCCRERY, Mr. KOLBE, Mr. BUYER, Ms. MOLINARI, Mr. REGULA, Mr. FRISA, Mr. WHITE, Mr. LATHAM, Mrs. CHENOWETH, Mr. WICKER, Mr. GRAHAM, Mr. ROBERTS, Mr. EHRLICH, Mr. TIAHRT, Mrs. SEASTRAND, Mr. UPTON, Mr. HALL of Texas, Mr. PETRI, and Ms. McCARTHY.

 $H.R.\ 66:\ Mr.\ SPRATT$  and  $Mr.\ BARRETT$  of Nebraska.

H.R. 70: Mr. LAUGHLIN.

H.R. 76: Mr. WICKER and Mr. PETRI.

H.R. 77: Mr. QUINN, Ms. DANNER, and Mr.

H.R. 97: Mr. RANGEL, Mr. ENGLISH of Pennsylvania, Mr. FROST, Ms. EDDIE BERNICE JOHNSON of Texas, and Mr. FLAKE.

H.R. 139: Mr. WOLF, Mr. LIPINSKI, and Mr. FATTAH.

H.R. 142: Mr. FIELDS of Texas, Mr. KNOLLENBERG, and Mr. WALSH.

H.R. 158: Mr. NORWOOD.

H.R. 209: Mr. Condit, Mr. Linder, Mrs. Myrick, Mr. Sam Johnson, Mr. Bartlett of Maryland, Mr. Hunter, and Mr. Stump.

H.R. 214: Mr. LINDER. H.R. 217: Mr. PAXON.

H.R. 218: Mr. BAKER of California.

H.R. 221: Mr. RUSH, Mr. PORTER, Mr. FRANK of Massachusetts, Mr. LAFALCE, Ms. PELOSI, Mr. GONZALEZ, Mrs. KENNELLY, Mr. HASTINGS of Florida, Mr. Gibbons, Ms. Furse, Mr. Owens, Mr. Matsui, Mr. Towns, Ms. Eddie Bernice Johnson of Texas, Mr. Flake, Mr. McDermott, Mr. Miller of California, Mr. Moakley, Mr. Sawyer, Mr. Yates, Ms. Woolsey, Mr. Foglietta, Mr. Dellums, Mr. Clay, Mr. Bonior, Mr. Filner, Mr. Rangel, Ms. Brown of Florida, Mr. Torricelli, and Mr. Abercrombie.

 $H.R.\ 304;\ Mr.\ POMBO$  and  $Mrs.\ SEASTRAND.$ 

 $H.R.\ 384:\ Mr.\ Martinez.$ 

H.R. 388: Mr. RANGEL.

H.R. 450: Mr. Peterson of Minnesota, Mr. Baker of California, Mr. Davis, Mr. Blute, Mr. Nethercutt, Mr. Linder, Mr. Ney, Mr. Canady, Mr. Combest, and Mr. Royce.

H.R. 519: Mr. Funderburk.

H.R. 520: Mr. HERGER.

H.J. Res. 53: Mr. CHAPMAN, Mr. JEFFERSON, Mr. METCALF, and Mr. MORAN.

H. Con. Res. 5: Mr. PETE GEREN of Texas, Mr. WICKER, and Mr. ROHRABACHER.

H. Res. 33: Mr. McDermott, Mr. Hall of Ohio, Mr. Oberstar, Mr. Ackerman, Mr. Brown of Ohio, Mr. Stark, Mr. Torres, Mr. Dicks, Mr. Engel, Mr. Becerra, Ms. Norton, Mr. Levin, Mr. Clay, Mr. Lafalce, Mr. Beilenson, and Mr. Frank of Massachusetts.

#### **THURSDAY, JANUARY 19, 1995 (8)**

## ¶8.1 DESIGNATION OF SPEAKER PROTEMPORE

The House was called to order by the SPEAKER pro tempore, Mr. DREIER, who laid before the House the following communication:

Washington, DC, January 19, 1995.

I hereby designate the Honorable DAVID DREIER to act as Speaker pro tempore on this day.

NEWT GINGRICH,

Speaker of the House of Representatives.

## $\P 8.2$ Approval of the journal

The SPEAKER pro tempore, Mr. DREIER, announced he had examined and approved the Journal of the proceedings of Wednesday, January 18, 1995.

Mr. FRANK, pursuant to clause 1, rule I, objected to the Chair's approval of the Journal.

The question being put, viva voce,

Will the House agree to the Chair's approval of said Journal?

The SPEAKER pro tempore, Mr. DREIER, announced that the yeas had it.

Mr. FRANK objected to the vote on the ground that a quorum was not present and not voting.

A quorum not being present,

The roll was called under clause 4, rule XV, and the call was taken by electronic device.

When there appeared  $\begin{cases} Yeas \dots 218 \\ Nays \dots 187 \end{cases}$ 

### ¶8.3 [Roll No. 20] YEAS—218

	1 EAS-218	
Allard	Bateman	Bryant (TN)
Archer	Bereuter	Bunn
Armey	Berman	Bunning
Bachus	Bilbray	Burr
Baker (CA)	Bilirakis	Burton
Baker (LA)	Bliley	Buyer
Ballenger	Blute	Callahan
Barr	Boehlert	Calvert
Barrett (NE)	Boehner	Camp
Bartlett	Bonilla	Canady
Barton	Boucher	Castle
Bass	Brownback	Chabot

Chambliss Christensen Clinger Coburn Collins (GA) Combest Cooley Cox Crapo Cubin Cunningham Deal DeLay Diaz-Balart Dickey Doolittle Dreier Duncan Dunn **Ehlers** Ehrlich Emerson English Ensign Ewing Fawell Fields (TX) Flanagan Forbes Ford Fowler Fox Franks (CT) Franks (NJ) Frelinghuysen Frisa Funderburk Gallegly Ganske Gilchrest Gillmor Gilman Goodlatte Goodling Goss Graham Greenwood Gunderson Gutknecht Hall (TX) Hamilton Hancock Hansen Hastert Hastings (WA) Heineman Herger

Hilleary Hobson Hoekstra Hoke Horn Hostettler Houghton Hutchinson Hyde Inglis Istook Johnson (CT) Johnson, Sam Jones Kasich Kelly Kim King Kingston Klug Knollenberg Kolbe LaHood Largent Latham LaTourette Laughlin Lazio Leach Lewis (CA) Lewis (KY) Lightfoot Linder Livingston LoBiondo Longley Lucas Manzullo Martinez Martini McCollum McCrery McDade McHugh McInnis McIntosh McKeon Metcalf Meyers Mica Miller (FL) Molinari Moorhead Morella Myers Myrick Nethercutt Neumann Nev Norwood Nussle

Oxley Packard Parker Paxon Petri Portman Pryce Quillen Quinn Radanovich Ramstad Regula Riggs Roberts Rogers Rose Roth Royce Salmon Sanford Saxton Schiff Seastrand Sensenbrenner Shadegg Shaw Shays Shuster Skeen Skelton Smith (MI) Smith (NJ) Smith (TX) Smith (WA) Solomon Stearns Stockman Talent Tate Thomas Thornberry Thornton Tiahrt Torkildsen Upton Vucanovich Waldholtz Walker Walsh Wamp Watts (OK) Weldon (FL) Weldon (PA) Weller White Whitfield Wicker Young (FL) Zeliff Zimmer

## NAYS—187

Deutsch Abercrombie Ackerman Dicks Dingell Andrews Baesler Dixon Baldacci Doggett Barcia Dooley Barrett (WI) Doyle Becerra Durbin Beilenson Edwards Bentsen Engel Bevill Eshoo Bishop Evans Bonio Fattah Borski Fields (LA) Brewster Browder Filner Brown (CA) Foglietta Frank (MA) Brown (OH) Bryant (TX) Frost Cardin Furse Chenoweth Gejdenson Gekas Clay Gephardt Clayton Clyburn Geren Coble Gonzalez Coleman Gordon Collins (IL) Green Condit Gutierrez Costello Hall (OH) Coyne Harman Hastings (FL) Cramer Hefley Crane Hilliard Danner Hinchey de la Garza Holden DeFazio Hoyer

Hunter

Dellums

Jackson-Lee Jacobs .Jefferson Johnson (SD) Johnson, E.B. Johnston Kanjorski Kennedy (MA) Kennedy (RI) Kennelly Kildee Kleczka Klink LaFalce Lantos Levin Lewis (GA) Lipinski Luther Maloney Manton Markey Mascara Matsui McCarthy McDermott McHale McKinnev McNulty Meek Menendez Mfume Miller (CA) Mineta Minge

Mink

Moakley Richardson Taylor (NC) Mollohan Tejeda Rivers Thompson Montgomery Roemer Moran Rohrabacher Thurman Torres Murtha Roukema Roybal-Allard Torricelli Nadler Neal Rush Towns Oberstar Sabo Traficant Obey Sanders Tucker Olver Sawyer Velazquez Schroeder Ortiz Vento Schumer Visclosky Owens Pallone Scott Volkmer Serrano Ward Pastor Payne (NJ) Sisisky Waters Watt (NC) Payne (VA) Skaggs Pelosi Spence Waxman Spratt Peterson (FL) Williams Peterson (MN) Stark Wilson Stenholm Pickett Pombo Studds Wolf Woolsey Pomerov Stump Poshard Stupak Wyden Rahall Tanner Wynn Rangel Tauzin Taylor (MS)

#### NOT VOTING-29

Reynolds Bono Gibbons Brown (FL) Hayes Ros-Lehtinen Havworth Chapman Scarborough Schaefer Collins (MI) Kaptur Slaughter Convers Lincoln Souder Stokes Lofgren Davis Meehan Yates Young (AK) Dornan Orton Flake Porter

So the Journal was approved.

#### ¶8.4 COMMUNICATIONS

Executive and other communications, pursuant to clause 2, rule XXIV, were referred as follows:

185. A letter from the Adjutant General, the Veterans of Foreign Wars of the United States, transmitting proceedings of the 95th national convention of the Veterans of Foreign Wars of the United States, held in Las Vegas, NV, August 21–26, 1994, pursuant to 36 U.S.C. 118; 44 U.S.C. 1332 (H. Doc. No. 104–20); to the Committee on National Security and ordered to be printed.

186. A letter from the Assistant Secretary for Indian Affairs, Department of the Interior, transmitting a proposed plan for the settlement of the claims of the confederated tribes of the Colville Reservation Tribe concerning their contributions to the production of hydropower by the Grand Coulee Dam; to the Committee on Resources.

187. A letter from the Secretary of Labor, transmitting the third biennial report on internationally recognized worker rights, pursuant to 19 U.S.C. 2465(c); to the Committee on Ways and Means.

### $\P8.5$ POINT OF ORDER

Mr. FRANK made a point of order against changes in the Congressional Record, and said:

"Mr. Speaker, at the beginning of this session, the House adopted a new rule which says the CONGRESSIONAL RECORD shall be a substantially verbatim account of remarks made during the proceedings of the House, subject only to technical, grammatical, and typographical corrections authorized by the Member making the remarks involved.

"In the CONGRESSIONAL RECORD that we received this morning, reflecting yesterday's proceedings, at page H301 in the transcript of the remarks of the Speaker pro tempore, the gentleman from Florida, there are two changes that were made between what he, in fact, said and what is in the RECORD.

"The first change is as follows:

He said yesterday with regard to the statements of the gentlewoman from Florida about the book of the Speaker, 'It is the Speaker's opinion that innuendo and personal references to the Speaker's conduct are not in order.'

"That has been altered and that does not appear verbatim in the CONGRES-SIONAL RECORD. Instead, it says, 'It is the Speaker's opinion that innuendo and critical references to the Speaker's personal conduct are not in order.'

"Additionally, later on in response to a parliamentary inquiry from the gentleman from Missouri, the Speaker pro tempore said, as I recollect it, 'it has been the Chair's ruling, and the precedents of the House support this, a higher level of respect is due to the Speaker.'

"In the CONGRESSIONAL RECORD that has been changed to 'a proper level of respect."

"Now, I do not believe that changing 'personal' to 'critical' and 'proper' to 'higher' is either technical, grammatical, or typographical. Both make quite substantive changes. Indeed, Mr. Speaker, it seems to me that by the standard that the Speaker yesterday uttered, the gentlewoman from Florida was judged, but if you take today's standard of revised, illegitimately revised version that is in the RECORD, there would be no objection to what the gentlewoman from Florida said."

The SPEAKER pro tempore, Mr. DREIER, overruled the point of order, and said:

"The Chair would recite from the manual that in accordance with existing accepted practices, the Speaker may make such technical or parliamentary insertions, or corrections in transcript as may be necessary to conform to rule, custom, or precedent. The Chair does not believe that any revision changed the meaning of the ruling.".

## ¶8.6 RULES OF DECORUM IN DEBATE

The SPEAKER pro tempore, Mr. DREIER, in response to Members' parliamentary inquiries, made the following statement:

"The Chair must reiterate that the principles of decorum in debate relied on by the Chair yesterday with respect to words taken down are not new to the 104th Congress.

"First, clause 1 of rule XIV establishes an absolute rule against engaging in personality in debate where the subject of a Member's conduct is not the pending question.

"Second, it is the long and settled practice of the House over many Congresses to enforce that standard by demands from the floor that words be taken down under rule XIV. Although the rule enables the Chair to take initiative to address breaches of order, the Chair normally defers to demands that words be taken down in the case of references to Members of the House. On occasion, however, the Chair has announced general standards of proper

reference to Members, as was the case on June 15, 1988. There, in response to a series of 1-minute speeches and special order debates focusing on the conduct of the Speaker as the subject of an ethical complaint and on the motives of the Member who filed the complaint, the Chair stated as follows:

Thus, the Chair would caution all Members not to use the 1-minute period or special orders, as has already happened, to discuss the conduct of Members of the House in a way that inevitably engages in personalities.

"Third, longstanding precedents of the House provide that the stricture against personalities has been enforced collaterally with respect to criticism of the Speaker even when intervening debate has occurred. This separate treatment is recorded in volume 2 of Hinds' Precedents, at section 1248.

"Finally, a complaint against the conduct of the Speaker is presented directly for the action of the House and not by way of debate on other matters. As Speaker Thomas B. Reed of Maine explained in 1897, criticism of past conduct of the presiding officer is out of order not because he is above criticism but, instead, because of the tendency of piecemeal criticism to impair the good order of the House.

"Speaker Reed's rationale is recorded in volume 5 of Hinds' Precedents section 5188 from which the Chair now quotes as follows:

The Chair submits to the House that allusions or criticisms of what the Chair did at some past time is certainly not in order not because the Chair is above criticism or above attack but for two reasons; first, because the Speaker is the Speaker of the House, and such attacks are not conducive to the good order of the House; and, second, because the Speaker cannot reply to them except in a very fragmentary fashion, and it is not desirable that he should reply to them. For these reasons, such attacks ought not be made.

"Based on these precedents, the Chair was justified in concluding that the words challenged on yesterday were in their full context out of order as engaging in personalities."

## $\P 8.7$ Message from the president

A message in writing from the President of the United States was communicated to the House by Mr. Edwin Thomas, one of his secretaries.

# ¶8.8 PROVIDING FOR THE CONSIDERATION OF H.R. 5

Mr. DREIER, by direction of the Committee on Rules, called up the following resolution (H. Res. 38):

Resolved, That at any time after the adoption of this resolution the Speaker may, pursuant to clause 1(b) of rule XXIII, declare the House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 5) to curb the practice of imposing unfunded Federal mandates on States and local governments, to ensure that the Federal Government pays the costs incurred by those governments in complying with certain requirements under Federal statutes and regulations, and to provide information on the cost of Federal mandates on the private sector, and for other purposes. The first reading of the bill shall be dispensed with. General debate shall be