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FOOD AND DRUG ADMINISTRATION
CENTER FOR DRUG EVALUATION AND RESEARCH

TOBACCO PRODUCTS SCIENTIFIC ADVISORY COMMITTEE
(TPSAC)

Friday, January 20, 2012
8:00 a.m. to 2:30 p.m.

9200 Corporate Boulevard
Rockville, Maryland

**This transcript has not been edited or corrected,
but appears as received from the commercial
transcribing service.**

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P R O C E E D I N G S

(8:05 a.m.)

Call to Order

DR. SAMET: Good morning. I think we'll go ahead and get started with today's TPSAC meeting. I'm Jon Samet, chair of the Tobacco Products Scientific Advisory Committee. Good morning and thank you for joining us. I wanted to make a few statements and then we will introduce the committee.

For topics such as those being discussed at today's meeting, there are often a variety of opinions, some of which are quite strongly held. Our goal is that today's meeting will be a fair and open forum for discussion of these issues and that individuals can express their views without interruption. Thus, as a gentle reminder, individuals will be allowed to speak into the record only if recognized by the Chair. We look forward to a productive meeting.

In the spirit of the Federal Advisory Committee Act and the Government in the Sunshine

1 Act, we ask that the advisory committee members
2 take care that their conversations about the topics
3 at hand take place in the open forum of the
4 meeting.

5 We are aware that members of the media are
6 anxious to speak with the FDA about these
7 proceedings. However, FDA will refrain from
8 discussing the details of this meeting with the
9 media until its conclusion. Also, the committee is
10 reminded to please refrain from discussing the
11 meeting topics during breaks. Thank you.

12 Caryn?

13 **Conflict of Interest Statement**

14 MS. COHEN: The Food and Drug Administration
15 is convening today's meeting of the Tobacco
16 Products Scientific Advisory Committee under the
17 authority of the Federal Advisory Committee Act of
18 1972. With the exception of the industry
19 representatives, all members and nonvoting members
20 are special government or regular federal employees
21 from other agencies and are subject to federal
22 conflict of interest laws and regulations

1 The following information on the status of
2 this committee's compliance with the federal ethics
3 and conflict of interest laws, covered by but not
4 limited to those found at 18 U.S.C., Section 208
5 and Section 712 of the Food, Drug, and Cosmetic
6 Act, is being provided to participants in today's
7 meeting and to the public. FDA has determined that
8 members of this committee are in compliance with
9 federal ethics and conflict of interest laws.

10 Under 18 U.S.C., Section 208, Congress has
11 authorized FDA to grant waivers to special
12 government employees and regular federal employees
13 who have potential financial conflicts of interest
14 when it is determined that the agency's need for a
15 particular individual's services outweighs his or
16 her potential financial conflict of interest.

17 Under Section 712 of the FD&C Act, Congress
18 has authorized FDA to grant waivers to special
19 government employees and regular federal employees
20 with potential financial conflicts of interest,
21 when necessary, to afford the committee essential
22 expertise.

1 Related to the discussions of today's
2 meeting, members of this committee have been
3 screened for potential financial conflicts of
4 interest of their own, as well as those imputed to
5 them, including those of their spouses or minor
6 children, and, for purposes of 18 U.S.C.
7 Section 208, their employers. These interests may
8 include investments, consulting, expert witness
9 testimony, contracts, CRADAs, grants, teaching,
10 speaking, writing, patents and royalties, and
11 primary employment.

12 Today's agenda involves the nature and
13 impact of the use of dissolvable tobacco products
14 on the public health, including such use among
15 children. Discussions will include such topics as
16 the composition and characteristics of dissolvable
17 tobacco products, product use, potential health
18 effects, and marketing. This is a particular
19 matters meeting, during which general issues will
20 be discussed.

21 Based on the agenda for today's meeting and
22 all financial interests reported by the committee

1 members, no conflict of interest waivers have been
2 issued in connection with this meeting. To ensure
3 transparency, we encourage all committee members to
4 disclose any public statements that they may have
5 made concerning the issues before the committee.

6 With respect to FDA's invited industry
7 representatives, we would like to disclose that
8 Drs. Daniel Heck and John Lauterbach and Mr. Arnold
9 Hamm are participating in this meeting as nonvoting
10 industry representatives, acting on behalf of the
11 interests of the tobacco manufacturing industry,
12 the small business tobacco manufacturing industry,
13 and tobacco growers, respectively.

14 Their role at this meeting is to represent
15 these industries in general and not any particular
16 company. Dr. Heck is employed by Lorillard Tobacco
17 Company; Dr. Lauterbach is employed by Lauterbach
18 and Associates, LLC; and Mr. Hamm is retired.

19 FDA encourages all other participants to
20 advise the committee of any financial relationships
21 that they may have with any firms at issue.

22 I would like to remind everyone present to

1 please turn off your cell phones completely. The
2 microphones in this room are very sensitive, so
3 even if you have it on mute, the microphones still
4 pick up any signals. So if you could, just turn
5 off your cell phones, we would appreciate that.
6 And I would also like to identify the FDA press
7 contact, Michelle Bullock.

8 Ms. Bullock, if you are here, please stand
9 up. Thank you very much.

10 **Introduction of Committee Members**

11 DR. SAMET: Thank you. So let's proceed
12 with committee introductions. And let me ask,
13 first, Mark and Arnold, are you on the phone?

14 MR. HAMM: Yes. I'm here. This is Arnold
15 Hamm. I'm representing the interest of U.S.
16 tobacco growers.

17 DR. SAMET: Thank you. Mark, are you there?

18 DR. CLANTON: Mark Clanton. I'm
19 representing pediatrics, public health, and
20 oncology.

21 DR. SAMET: Thank you. And you're up early
22 again, unless that was a recording.

1 John?

2 DR. LAUTERBACH: John Lauterbach, Lauterbach
3 and Associates, representing small business tobacco
4 manufacturers.

5 DR. HECK: Dan Heck with the Lorillard
6 Tobacco Company, representing the tobacco
7 manufacturers.

8 DR. DJORDJEVIC: Mirjana Djordjevic with the
9 National Cancer Institutes, representing NIH.

10 MR. MCAFEE: Tim McAfee, representing the
11 Centers for Disease Control.

12 DR. PIRARD: Sandrine Pirard, representing
13 the Substance Abuse and Mental Health Services
14 Administration.

15 DR. EVANS: Sarah Evans, Center for Tobacco
16 Products.

17 DR. ASHLEY: David Ashley. I'm the director
18 of the Office of Science at the Center for Tobacco
19 Products.

20 DR. PETERS: Ellen Peters. I'm a faculty
21 member at Ohio State University.

22 DR. SIMONS-MORTON: Bruce Simons-Morton,

1 National Institute of Child Health and Human
2 Development.

3 DR. BENOWITZ: Neal Benowitz, University of
4 California San Francisco.

5 DR. EISSENBERG: Tom Eissenberg, Virginia
6 Commonwealth University.

7 DR. HENDERSON: Good morning. Patricia Nez
8 Henderson, Black Hills Center for American Indian
9 Health.

10 DR. BALSTER: I'm Bob Balster. I'm on loan
11 from Virginia Commonwealth University.

12 DR. HATSUKAMI: Dorothy Hatsukami from the
13 University of Minnesota.

14 DR. PAMPEL: Fred Pampel from the University
15 of Colorado, Boulder.

16 DR. SAMET: Let's see. Sherry, I am
17 reminded that you're on the phone. Are you with
18 us?

19 [No response.]

20 DR. SAMET: Perhaps not yet.

21 Okay. So we'll proceed then with opening
22 remarks from Sarah Evans.

1 this tells you from the statute more about the
2 report, which I shall read for you now.

3 "The Secretary shall refer the Tobacco
4 Products Scientific Advisory Committee for the
5 report and recommendation under Section 917(c)(4),
6 the issue of the nature and impact of the use of
7 dissolvable tobacco products on the public health,
8 including such use among children.

9 In its review, the Tobacco Products
10 Scientific Advisory Committee shall address the
11 considerations listed in subsection (a)(3)(b)(i),
12 report and recommendation, not later than two years
13 after its establishment. The Tobacco Products
14 Scientific Advisory Committee shall submit to the
15 Secretary the report and recommendations required
16 pursuant to paragraph 1.

17 We anticipate holding one meeting on this
18 topic before March 23rd, 2012. Detailed minutes
19 and verbatim transcripts will be prepared for each
20 meeting. The compiled minutes, transcripts, and
21 other materials from this series of meetings will
22 be included in the committee report.

1 The final report from TPSAC will be made
2 available to the public on the FDA's website once
3 it has been reviewed for redaction of any
4 commercial, confidential, or trade secret
5 information.

6 Once the report from TPSAC is received, FDA
7 will consider the report and recommendations of the
8 committee, as well as other scientific evidence
9 concerning dissolvable tobacco products and make a
10 determination about what actions, if any, are
11 warranted. There is no required deadline or
12 timeline for FDA to make such a determination.

13 Any sale, distribution restrictions, or
14 product standards will be implemented through
15 notice and comment rule-making."

16 Any questions?

17 DR. SAMET: Neal?

18 DR. BENOWITZ: You said that the
19 report -- or the committee shall submit the report
20 and recommendations. But the charge of the
21 committee just says we're supposed to address the
22 issue of the nature and impact of the use.

1 What's meant by recommendations?

2 DR. SAMET: So I think we're going to come
3 back to this point.

4 [Laughter.]

5 DR. SAMET: I actually think this is a
6 matter for committee discussion, and we'll come
7 back to this when we begin committee discussion.

8 DR. BENOWITZ: Okay.

9 DR. EVANS: Any other questions?

10 [No response.]

11 DR. SAMET: Thank you.

12 So we'll go ahead, then, with a set of
13 presentations. And I want to thank the presenters
14 for coming, both related to young people and
15 dissolvable tobacco products, the first by Mark
16 Wolfson from Wake Forest School of Medicine. Thank
17 you for coming.

18 **Presentation - Mark Wolfson**

19 DR. WOLFSON: Thank you, Dr. Samet.

20 Good morning. I'm very pleased to be here,
21 to have the opportunity to share some of the data
22 that we've been collecting and looking at in

1 relation to smokeless tobacco use by college
2 students, including dissolvable use.

3 So these are the topics that I'd like to
4 cover today in the time that I have. I'll give you
5 a little bit of background about the overall study
6 that we have been conducting and talk about
7 analyses to date on dissolvables. So what I'll
8 talk about is data we've been looking at on
9 awareness, appeal, likelihood to try a free sample,
10 and risk perception. And then I'll talk a little
11 bit about our next steps. I forgot to mention at
12 the outset, this study is funded by the National
13 Cancer Institute.

14 So a little background on parent study. We
15 know from national data that young adults in the
16 18 to 25 age group have the highest prevalence of
17 smokeless tobacco use of any adult age group. We
18 also know that smokeless tobacco products are
19 marketed to college students, bar promotions in
20 bars, surrounding campus ads, and student
21 newspapers and such. And we also know that new
22 products, such as snus and dissolvables, are

1 marketed as ways for smokers to get nicotine in
2 situations and places where smoking is not
3 permitted. And this is increasingly the case on
4 college campuses with smoke-free policies, various
5 policies related to smoking.

6 So in terms of the overall study, these are
7 specific aims to look at trajectories of smokeless
8 tobacco use; a variety of products, all smokeless
9 products, including dissolvables, among
10 undergraduate college students over the course of
11 their college careers. And the kinds of things
12 we're looking at that we're interested in are
13 initiation, progression, cessation, substitution.

14 I should also say we're very interested in
15 this issue of supplementation as well. We're quite
16 interested in co-use smokeless products and
17 cigarettes. That was one of the interests that
18 really animated this study. We're also looking at,
19 environmental and an individual level, correlates
20 of these trajectories of smokeless use and patterns
21 of use.

22 So in terms of the study design, it's an

1 observational cohort study. We recruited 11
2 colleges and universities in North Carolina, seven
3 in North Carolina and four in Virginia to
4 participate. Tanner Public, one, is private, a
5 variety of demographic settings. You can see the
6 range of undergraduate enrollment from medium-sized
7 schools to large universities.

8 Subsequently, we assessed the density of
9 tobacco retail outlets within a two-mile radius of
10 school, and you can see there's a pretty wide range
11 in outlet density.

12 We did a screener survey of freshman in
13 fall 2010. I'll give you some more details on
14 that, but that was to help draw out our sample,
15 recruit our sample for the cohort. And then we're
16 conducting a survey of the cohort for seven
17 semesters, so the entire college career from first
18 semester of the freshman year through the first
19 semester of senior year.

20 So these are some of the things that we're
21 interested in and that were included in the survey.
22 I will mention that, in addition to the cohort

1 survey, we conducted an environmental assessment,
2 which includes an assessment of school policies and
3 also point-of-purchase surveys in retail outlets in
4 the area surrounding campus.

5 So these are the constructs and behaviors
6 that we're interested in, smokeless use, awareness,
7 and risk perceptions, exposure to marketing, as
8 well as sensitivity to marketing, nicotine
9 dependence, and quit behavior, use of other tobacco
10 products. We're asking about the whole range of
11 products, smokeless cigarettes as well as who can
12 use the e-cigs, et cetera; family and peer
13 smokeless and cigarette use, binge drinking, and
14 illicit drug use, and of course demographic
15 characteristics and background characteristics.

16 So we've branded the survey. It's ACE. We
17 found in focus groups that that appealed to college
18 students. That stands for the Assessment of the
19 College Experience. So the screener survey, again,
20 was to try to recruit individuals into the cohort.
21 So we obtained lists from the registrars of each of
22 the schools that were participating. We had

1 completions from about 10,500 students, which is a
2 36 percent response rate, which is pretty typical
3 for college surveys. We've been doing college
4 student surveys for about 10 years now on alcohol,
5 and tobacco, and other behaviors.

6 So then as far as the cohort, we provide
7 incentives. These are graduated incentives, \$15 at
8 baseline, and they increase by \$5 each semester.
9 Based on responses to this short screener survey,
10 we oversampled smokeless tobacco users and
11 cigarette smokers in males. And the reason for
12 that is because we thought those were the people
13 who were most likely to become smokeless users or
14 experiment with smokeless products in the future.

15 So about 3100 students joined the cohort and
16 completed the baseline survey. That was 64 percent
17 of those invited. And although I'll just be
18 focusing in this presentation on our baseline data
19 from fall 2010, I will mention that we have been
20 fairly pleased with our retention rate of around
21 80 percent in subsequent surveys.

22 These are the characteristics of the sample,

1 about half male, exactly half male. These are
2 freshman, so the vast majority are age 18,
3 84 percent white, 7 percent Hispanic. A majority
4 have over a hundred dollars per month in spending
5 money, and it's a fairly well-educated higher SCS
6 sample, at least in terms of parents' education.
7 And this is fairly reflective of the college
8 populations in North Carolina and Virginia.

9 So this is just a slide to explain that we
10 waited to account for the oversampling that I
11 described, as well as the nesting of data within
12 schools. So the data that I'll be presenting
13 throughout the remainder of this talk will reflect
14 these weights and their attempts to estimate the
15 prevalence of the behaviors and the perceptions
16 that I'll be reporting on.

17 So this is what we found in terms of tobacco
18 use. About 14 percent reported current tobacco use
19 past 30-day tobacco use. This is generally on par
20 with the national surveys that we've looked at.
21 The majority of those are cigarette users only, but
22 then, about 3.4 percent were smokeless users. And

1 interestingly, the biggest group is the co-users
2 and that's a relatively small group of smokeless
3 tobacco users. So co-use is the norm in terms of
4 smokeless tobacco use in this population.

5 So this is the framework that we used for
6 asking the questions about awareness, appeal, and
7 likelihood to try a free sample. This was a
8 Web-based survey. So we first introduced the
9 product. We say, in this case for chewing tobacco,
10 one type of smokeless tobacco product which is not
11 burned or smoked is chewing tobacco, and then we
12 show some examples. And then we ask, are you aware
13 of this type of smokeless tobacco? How appealing
14 is it to you? And how likely would you be to try a
15 free sample if offered one? So I'll be presenting
16 data on each of these, broken down by product and
17 by user group of the individual respondent.

18 This is the way we asked -- so the same
19 framework for asking about snuff, moist snuff.
20 This is the way we asked about snus, same
21 framework, with pictures of products that were on
22 the market at the time. And this is the way we

1 asked about dissolvables. I'll show you another
2 slide because, as we know, there was a change in
3 packaging between the first survey, the baseline
4 survey, and subsequent surveys.

5 Let me acknowledge at the outset one
6 complication, which is we struggled with some of
7 the same issues that I heard you all struggling
8 with or talking about yesterday, which is the
9 lumping and splitting issue. So we lumped together
10 Stonewall and Ariva, along with orbs, strips, and
11 sticks in this question. One of the things we're
12 interested in doing in future surveys is
13 disentangling that so we can have a more nuanced
14 and sensitive understanding of what the students
15 are responding to. But anyway, this is the way the
16 data look now.

17 So in terms of the test markets, we know
18 that there were three test markets for the RJR
19 products, beginning in 2009. None of them
20 included, at the time, North Carolina. These
21 reflect the older packaging, the packaging that I
22 just showed you, and this is what I'll be

1 presenting on from our fall 2010 data.

2 Then there was a change. In March 2011,
3 there was a change in packaging and a change in the
4 test markets as well as the Marlboro products
5 coming on the market. So in the surveys we've
6 conducted since baseline, we reflect those changes
7 in terms of packaging.

8 One of the things we'll be able to do in
9 subsequent analyses is look at the kids from
10 Charlotte. We don't have a school in Charlotte
11 that we recruited. UNC Charlotte is not one of the
12 participating schools, but we do have their
13 permanent home address, so we'll be able to look at
14 whether exposure has increased, now that Charlotte
15 is a test market for these products. And so this
16 is the newer slide that we use, reflecting the
17 change in packaging.

18 So awareness. So these are the percentages
19 of students who reported that they were aware of
20 the product. I'll point your attention in
21 particular to those who reported that they were
22 aware of dissolvables. This question does have

1 some demand characteristics. Some proportion of
2 students will probably say they're aware of it
3 without actually having been aware of it prior to
4 the survey, but this is what we found.

5 So what I would highlight, I think, is that
6 the cigarette and the smokeless co-users have the
7 highest rate of awareness of dissolvables,
8 36 percent. And we thought that was actually
9 fairly high, given that there wasn't a test market
10 anywhere in sight. This was before Charlotte
11 became a test market.

12 In terms of appeal, this is the percentage
13 of students reporting that they rated the product
14 somewhat or very appealing. And again, I should
15 have explained this in the beginning, but I think
16 it's fairly obvious. The tobacco user groups are
17 at the bottom, so among non-tobacco users, zero
18 appeal. Interestingly, among cigarette users only,
19 we found low levels of appeal as well. But then
20 once you get into the current smokeless user
21 population, much higher levels of appeal, and you
22 can see that for the co-users in particular, of

1 cigarettes and smokeless, 36 percent
2 found -- thought that dissolvables held some
3 appeal.

4 So then we looked at likelihood to try a
5 free sample, and we see a very similar pattern,
6 interestingly even higher levels. We see the same
7 differential between the smokeless users and the
8 non-smokeless users in terms of interest in trying.
9 And in particular, again, the co-users of
10 cigarettes and smokeless tobacco had the highest
11 rate of interest in trying the product. And almost
12 50 percent said that they would try dissolvables.
13 So we thought this was quite interesting.

14 This is a breakdown of the last slide, so in
15 this slide, in terms of the tobacco user group, we
16 lump together all the different forms of smokeless.
17 This is an effort to break out the different kinds
18 of smokeless users, so chew, moist snuff, and snus.
19 And what we see here is that in terms of likelihood
20 or interest in trying a free sample, the
21 dissolvable, the snus users, over half the snus
22 users, 56.2 percent, said that they would be likely

1 to try a free sample if offered.

2 This is just a multivariate model, looking
3 at this likelihood-to-try outcome; and so you can
4 see shaded in darker brown the statistically
5 significant variables, predictors. So the people
6 who are most likely to report that they would try a
7 free sample are current cigarette users, current
8 users of dip and snus, males, people over 18. In
9 other words, it's an odds ratio of less than 1 for
10 those who are 18.

11 Sensation seeking. This is the standard
12 eight-item sensation-seeking scale, so high
13 sensation seekers were 50 percent more likely to
14 say that they would try, and also we found an
15 association with lifetime illicit drug use.

16 The final topic, risk perception. So this
17 is the way we asked about risk perception. I
18 believe we borrowed this from Dorothy's work.
19 "Think about each of the smokeless tobacco product
20 types using the risk ladder below. Please indicate
21 what you believe the risk is for people who use
22 each smokeless tobacco product for developing the

1 following health problems." And we ask then about
2 a range of problems.

3 So these are what the data look like. And
4 just to make it a little less busy or to point you
5 to what we think might be important, I circled
6 the -- actually I highlighted -- I circled and then
7 highlighted. So I circled dissolvables and then we
8 highlighted in red the lowest score, which is the
9 belief that the product is the least harmful.

10 So I think the first thing that jumps out at
11 us is that the snus users and dissolvable -- that
12 people thought that snus use and dissolvable use
13 was the least harmful of any products; cigarettes,
14 but also the other forms of smokeless tobacco
15 products. If you tally these up, there's a slight
16 lead for dissolvables. I think there were 10 or 11
17 that rated them the lowest, compared to about 8 or
18 9 for snus.

19 One thing that we thought was quite
20 interesting is that in particular for oral cancers
21 and dental problems, our students thought that
22 dissolvables were the least harmful for those

1 particular health problems.

2 So just a few take-aways that we've taken
3 away from this analysis; we thought awareness of
4 dissolvables is higher than might be expected,
5 especially given the limited test marketing at the
6 time of the survey. I recall some data that was
7 covered yesterday from Indiana, which, of course,
8 does have a test market where I think there was
9 about 40 percent awareness of dissolvables. So we
10 thought the rates that we found were surprisingly
11 high.

12 Dissolvables are most appealing to co-users
13 of other smokeless tobacco products and cigarettes.
14 In terms of willingness to try a free sample,
15 almost half of co-users of cigarettes and smokeless
16 tobacco said they would try a free sample, and over
17 half of snus users would try a free sample. Then
18 finally, dissolvables are viewed as the least risky
19 category of tobacco product.

20 In terms of next steps, we're going to be
21 finalizing these analyses and publishing them.
22 We'll look at dissolvable use and perceptions in

1 the subsequent surveys among all students, and in a
2 subset to have students from the Charlotte area so
3 we can get a sense of the importance of proximity
4 to the test market.

5 As I mentioned at the outset, we plan to
6 revise the fall 2012 survey to disentangle
7 responses regarding Stonewall, and Ariva, and stick
8 strips, and orbs, and then of course look at shifts
9 in perceptions and behaviors within individuals
10 over time.

11 I want to acknowledge my study team,
12 especially my co-principal investigator, John
13 Spangler, and co-investigators Erin Sutfin, Beth
14 Reboussin, and Kim Wagoner.

15 **Committee Discussion**

16 DR. SAMET: Thank you very much for your
17 interesting presentation.

18 I'm going to suggest we have time for
19 committee discussion following the second
20 presentation. But I think if there are very
21 specific questions on this presentation, why don't
22 we spend a few minutes addressing those and then

1 come back for a more complete discussion?

2 Sandrine?

3 DR. PIRARD: Thank you for the presentation.

4 A quick question. Do you think that you will be
5 ready to present the next steps by the next TPSAC
6 meeting in March?

7 DR. WOLFSON: In March?

8 DR. PIRARD: Yes, before I give the report?

9 DR. WOLFSON: Well, I think my statistician
10 is watching, so maybe.

11 DR. SAMET: Ellen?

12 DR. PETERS: Do you have an idea from your
13 surveys what characteristics these college students
14 are finding as important to their choice? So you
15 suggest -- you show in your data that the
16 dissolvables are actually not perceived as
17 particularly high in risk. In fact, they're
18 probably the lowest of risk of all the various
19 things; and certainly, it looks like overall lower
20 in risk than cigarettes.

21 But is that an important characteristic in
22 terms of their choice?

1 DR. WOLFSON: So we have a number of
2 questions that we pose to users about why they use
3 and what they perceive the benefits to be.
4 Unfortunately, we have a very small number of
5 dissolvable users in our sample. I think we have
6 two. Now, that may change with the opening of the
7 Charlotte market, so those questions didn't get
8 presented to people who would just consider using.
9 We only asked those questions of actual users.

10 DR. SAMET: Bruce?

11 DR. SIMONS-MORTON: I realize you don't have
12 very many smokeless tobacco users in the group. I
13 think the multiple users maybe you had 50 or 60 of
14 smoking and multiple use.

15 DR. WOLFSON: It's higher than that, I
16 believe.

17 DR. SIMONS-MORTON: Yes, 2 and a half
18 percent times 3,000 would be -- or 2 percent times
19 3,000 would be about 60. So maybe you had 60 or 80
20 people who use. But can you tell us a little bit
21 about them? I mean, it strikes me as strange that
22 anyone in college would be using these products,

1 but who are they?

2 DR. WOLFSON: So we've done some analyses of
3 these data and also data from an earlier study,
4 focused on alcohol, but we did an analysis looking
5 at smokeless tobacco users. And so first off, we
6 found lots of variation across schools, across
7 universities. Secondly, obviously, males have much
8 higher rates than females.

9 We found an association with sensation
10 seeking and smoking and illicit drug use. We found
11 whites typically, white students, are more likely.
12 So in many ways, it reflects what's already known
13 about the demographics of smokeless tobacco use.

14 DR. SAMET: Dan?

15 DR. HECK: Yes. Thank you very much for
16 what I think is an interesting study. I'm just
17 kind of wondering, the risk awareness scores for
18 the cigarette smokers here, are these scores fairly
19 typical for what is seen in these studies?
20 They're, indeed, somewhat higher, but at some
21 level, I'm kind of surprised they're not even
22 higher than they are.

1 Are these fairly typical findings?

2 DR. WOLFSON: We have not yet compared those
3 results to what may be in the literature. I don't
4 know if anybody on the committee can address that,
5 but I can't at this point.

6 DR. SAMET: Tim?

7 MR. MCAFEE: A quick follow-up to the line
8 of inquiry that Ellen was sort of suggesting. I
9 guess one of the things that we've been talking
10 about is we've looked at the question of the role
11 of dissolvables in the market, which you might be
12 in a position to answer in this future round of
13 questioning. It sounds like you probably wouldn't
14 have information, but it's essentially for those
15 who might intend to use dissolvables or intend to
16 accept a free sample, the question of what their
17 intent would be around this.

18 Are they thinking of this -- again, for
19 those who are currently using cigarettes, are they
20 thinking of this as, this would be nice because I
21 could use it when I'm in a situation where I can't
22 smoke? Or are some of them thinking, I'd really

1 like to quit smoking and maybe this would be a
2 mechanism by which I could completely substitute?

3 So I'm assuming you don't currently have
4 data that would help you, but is that something you
5 could inquire in the last round?

6 DR. WOLFSON: Yes. So that's a really
7 interesting idea. So of course, we're constrained
8 by the fact that this is a longitudinal survey, and
9 so we want to retain some continuity from wave to
10 wave. That said, we have some room for
11 experimentation and change from wave to wave.
12 We're also constrained by space because we try to
13 minimize the burden on the students.

14 That said, I think it's a really interesting
15 idea. Again, we only ask those sorts of detailed
16 questions about the sorts of benefits you would see
17 and the nature of the appeal of the users. But I
18 think we could look at the possibility in our fall
19 survey of this year. Spring is too late because
20 we're gearing up to go into the field now, but we
21 could look at doing that in the fall of this year,
22 adding some of those questions that we ask of users

1 about context and appeal of people who, as we say
2 in North Carolina, are fixing to use.

3 DR. SAMET: Neal?

4 DR. BENOWITZ: Are you collecting any data
5 on patterns of use, for example, cigarette smokers,
6 how many cigarettes they smoke per day, or how
7 frequently? Certainly, for dissolvables, how much
8 do they use, how regularly? I would think that
9 those data would be really informative.

10 DR. WOLFSON: Yes, yes. We do. And so
11 that's something we'll look at for dissolvable
12 users if we get a critical mass of them. But we
13 can certainly look at that in terms of other
14 products. Yes.

15 DR. SAMET: Ellen?

16 DR. PETERS: Even with the dataset you have
17 right now, there are some interesting regression
18 type analyses you could do. So if you took, as
19 your dependent variable, the likelihood of trying a
20 free sample, have you taken a look at whether risk
21 perceptions predict that, for example? So you
22 might expect -- so from a rational standpoint, you

1 would expect that the higher risk that's perceived,
2 the lower likelihood of trying the product.

3 With this group, you might find the
4 opposite. Or for example, if you crossed it with
5 sensation seeking, you might find maybe in general,
6 for most people, as risks increase, they're less
7 likely to try the dissolvables, but maybe for the
8 sensation seekers, you'd find the opposite.

9 DR. WOLFSON: Yes. That's a great idea.
10 Like I said, these are fairly early analyses, so
11 it's great to get this input. And I think that is
12 something we could look at. The other thing that
13 I've been thinking would be useful to look at would
14 be we have information among the smokers about quit
15 attempts and interest in quitting. And so we could
16 look at whether that's an indicator of interest in
17 trying dissolvables as well. So thank you.

18 DR. SAMET: Let me check on the phone. Any
19 questions?

20 DR. CLANTON: No questions here.

21 MR. HAMM: No questions, either.

22 DR. SAMET: Thanks. Let's see.

1 Sherry, are you on?

2 [No response.]

3 DR. SAMET: I guess not. Thank you very
4 much. And we may certainly get back to you as we
5 continue our discussion.

6 Next, we're going to move onto a
7 presentation by the Virginia Foundation for Healthy
8 Youth. And I guess there will be three presenters.
9 And excuse me if I don't quite pronounce your names
10 right, but Danny Saggese, Jeff Jordan, and Judy
11 Hou. Thank you.

12 **Presentation - Danny Saggese**

13 MR. SAGGESE: Good morning. I am Danny
14 Saggese, the director of marketing for the Virginia
15 Foundation for Healthy Youth, and it is an honor
16 and privilege to be invited to present to you
17 today.

18 Joining me here will be Judy Hou, who is a
19 youth activist for Y Street, which is our youth-led
20 advocacy movement in Virginia, and Jeff Jordan,
21 representing the Rescue Social Change group, who's
22 been a partner of the Virginia Foundation for

1 Healthy Youth for eight years now.

2 A little background on the Virginia
3 Foundation for Healthy Youth, we were created as a
4 result of the Master Settlement Agreement and
5 initially called the Virginia Tobacco Settlement
6 Foundation. We're provided 10 percent of
7 Virginia's allocation of the MSA payment.

8 In about eight years, that resulted in us
9 lowering tobacco rates in Virginia by about half
10 for youth prevalence. So we're pretty proud of
11 that. And we did such a decent job that the
12 Secretary of Health decided that we should take on
13 childhood obesity as well, which resulted in our
14 name change to the Virginia Foundation for Healthy
15 Youth and also resulted in a 25 percent reduction
16 in our budget, but we still proudly fight the two
17 leading causes of preventable death in Virginia and
18 in the nation.

19 A great deal of our success we feel like is
20 owed to the comprehensive approach that the
21 foundation has taken to fighting tobacco use
22 amongst youth, which is our primary mission. Part

1 of that comprehensive approach has been a
2 multimedia marketing campaign, which I'm
3 responsible for. And a big portion of that has
4 been the youth advocacy movement, and that is what
5 we call Y Street.

6 That began in 2004, but it didn't initially
7 begin as it is now, in that it's taken a lot of
8 time and effort, a study of best practices, trial
9 and error, to really learn how to create a true
10 youth-led advocacy movement. And we feel like we
11 have one of the nation's premier youth-led advocacy
12 movements. Of course, I'm a bit biased in that
13 opinion, but the accolades and some of the things
14 that our youth have achieved I think speak for
15 themselves.

16 Over the time since it's been created, we've
17 trained over 6,000 high-school-aged youth. We
18 typically have anywhere from 800 to 1,000 active at
19 any one time, which is typically over the school
20 year. Some of our past campaigns -- and really,
21 the way a campaign is launched is simply presenting
22 some of the issues that are relevant or timely to

1 our youth, to our leadership team, primarily, and
2 letting them provide us feedback on something that
3 they might be passionate about, something that
4 intrigues them or interests them.

5 Some of the things in the past they worked
6 on is completing a survey throughout Virginia about
7 the interest in clean indoor air legislation, which
8 did not exist in Virginia until recently, a
9 campaign educating the public about the
10 proliferation of smoking in movies; an online
11 campaign helping convince Kelly Clarkson to not
12 take tobacco advertising sponsorship for one of her
13 Indonesian tours; and even a campaign to assess the
14 relevance and the effectiveness of the tobacco pack
15 warnings. On Y Street's behalf, we actually
16 submitted to the FDA docket for that recently.

17 That is how the campaign for what we call
18 Meltdown came to be. And not quite three years
19 ago, we presented to the youth these new products
20 that were on the market. And immediately, there
21 was significant interest on their part in that
22 these products could potentially be confused,

1 particularly by youth, because of their packaging
2 and because of their flavoring. And their
3 hypothesis was borne quite quickly, in that they
4 simply wanted to find out whether or not, because
5 of the flavoring and because of the packaging,
6 could they be confusing.

7 So what we do is take their passion for a
8 particular issue and then try and give them all the
9 resources they need to answer the question they're
10 after or to complete projects in support of the
11 campaign.

12 So this campaign, again called Meltdown, had
13 two primary purposes, assessing, again, the public
14 perception or public opinion about what they
15 thought these products were, and then education,
16 which is usually a big part of any campaign we
17 conduct, and training the youth to hand out the
18 surveys. And these were surveys that were
19 collected exclusively by high-school-aged youth,
20 except for the online survey.

21 We would train them to hopefully eliminate
22 some of the answering bias by having them not

1 mention what these products were, simply saying
2 they were new products they were trying to find
3 opinions on, not mention tobacco, not mention that
4 they worked in tobacco, or anything like that, to
5 hopefully get as unbiased answers from the public
6 as we could. Then they would explain the campaign
7 and the mission afterwards. However, despite its
8 scope and its diversity, this is a gigantic sample
9 of convenience.

10 Here is the survey itself. I think it was a
11 six-inch by four-inch card that the youth would
12 literally hand out to the public. On the left-hand
13 side there is the front, which focuses on the
14 packaging. And the question -- it's difficult to
15 see. And I have to apologize because the slides
16 here are slightly out of order of what you have
17 printed. I want to thank Caryn and the group here
18 for being so gracious as to take our last-minute
19 change in what you have, so my apologies there.

20 But what you have there is -- the question
21 is what product do you think is in this package?
22 And that's an open-ended question there. And then,

1 would you try it or would your friends try it? And
2 as you can see, we had three of the newer tobacco
3 products on the market at the time, and then three
4 either candy or gum products.

5 On the back side is where we dealt with the
6 flavoring issue, using the flavors of frost,
7 wintergreen, java, and again, asking them what
8 product do you think this is. Would you try it?
9 And would your friends try it?

10 So what were they able to achieve? Over the
11 time period of data collection, we were pretty
12 astounded. Over 8,000 valid surveys were collected
13 in over 200 communities across Virginia. And so we
14 were, despite it being a sample of convenience,
15 pretty impressed and pretty amazed by the findings
16 as well.

17 So to get into that, I should turn it over
18 to Judy, since her and her colleagues did all of
19 the collection, and let her explain some of that to
20 you.

21 **Presentation - Judy Hou**

22 MS. HOU: Hi. My name is Judy Hou, and I

1 have been a Y Street youth advocate since my
2 freshman year, so since 2008, and I will be going
3 to Princeton University this fall.

4 So I would like to say that Meltdown, first
5 of all, has been a really huge part of my Y Street
6 experience. I've personally collected around 260
7 surveys. And I would just like to talk about the
8 major findings that we got from these results.

9 So first of all, Meltdown sought to look at
10 how the packaging itself would affect the
11 perceptions of the public. And we examined three
12 different products. Over here, you can see Snus
13 Mellow, Snus Orbs, and Stonewall Natural.

14 So what we did was we went into our
15 community and we talked to not only youth, but also
16 to adults. So we asked them, based on the
17 packaging alone, what did they think was inside of
18 this product? As Danny mentioned before, we tried
19 to make this as unbiased as possible, so we didn't
20 give them any of our own opinions beforehand.

21 What we found was really surprising. We had
22 23 percent of our respondents say that based on the

1 packaging alone, they thought snus contained,
2 inside, a product associated with candy, mints, or
3 gum, so nothing with tobacco. And additionally,
4 37 percent of our respondents thought that Camel
5 Orbs was associated with candy, mints, or gum based
6 on the packaging alone. And around one-third of
7 our respondents said that, looking at the packaging
8 of Stonewall Natural, that they thought it was
9 associated with candy, mints, or gum.

10 So in addition to looking at the packaging
11 itself, we also wanted to see how the specific
12 flavorings affected the perceptions of the public.
13 So the three flavors that we examined were frost,
14 wintergreen, and java. And what we found was
15 definitely very alarming. I would say, looking at
16 the stats, they were very surprising.

17 Around one-half of all of the respondents,
18 when looking at the flavor frost, did not associate
19 it with tobacco, but rather, they associated it
20 with something that's completely harmless, such as
21 candy, mints, or gum. Eighty-three percent of our
22 respondents when looking at wintergreen, thought

1 that it was associated with candy, mints, or gum.
2 And only 14 percent, when seeing the flavor java,
3 thought it was candy, mints, or gum. But it's
4 important to take into account that 64 percent of
5 our respondents associated it with a beverage such
6 as coffee, which, as we're well aware of, is not
7 tobacco.

8 Now, because Meltdown is looking
9 specifically also at how the tobacco marketing is
10 targeting teenagers, we did a separate and
11 individual analysis of people under the age of 18.
12 And the results we found were very similar to the
13 full sample, with 23 percent of minors who
14 responded saying, looking at the snus packaging
15 alone, they thought it was associated with candy,
16 mints, or gum, not tobacco.

17 Thirty-five percent of those who saw the
18 orbs packaging thought it was associated with
19 candy, mints, or gum. And once again, around one-
20 third of our respondents, looking at Stonewall who
21 were under the age of 18, believed it was a candy,
22 mint, or gum.

1 So similarly, like I mentioned before,
2 looking at people under the age of 18, we also
3 analyzed how they perceive certain flavors, frost,
4 wintergreen, and java once again. And one-half of
5 people who perceived frost thought that it had to
6 do with candy, mints, or gum, not tobacco.
7 Eighty-three percent, once again, the astounding
8 number, had thought that wintergreen had to do with
9 candy, mints, or gum, and then 13 percent for java,
10 with the 64 percent on the side.

11 Personally, I think that this is something
12 that should cause a lot of concern because these
13 tobacco products are not being immediately
14 recognized as such. They're being seen as
15 something that's completely harmless, and that
16 might lead people to be more inclined to try these
17 products, which is what we looked at next.

18 So in addition to how the public perceived
19 these products, we also examined whether or not the
20 public would act upon the perceptions. So looking
21 at people under the age of 18, we asked them, based
22 on the packaging alone, would they be inclined to

1 try these products.

2 So looking at Camel Orbs, we found that
3 23 percent of all of our minor respondents said
4 that yes, based on the packaging alone, they would
5 be inclined to try the product. And even more
6 alarming, 21 percent of non-tobacco users said
7 that, based on the packaging, they would be willing
8 to try this product for the first time.

9 In addition to seeing whether people would
10 try it themselves, we also asked how they thought
11 their peers would perceive these products, whether
12 or not it would make them inclined to try it. And
13 we found that around one-third of our respondents
14 said that yes, based on the packaging, they think
15 their peers would be inclined to try this.

16 I personally, in my youth advocacy work,
17 when talking to a lot of my peers, I know that
18 they've been extremely surprised with the way that
19 these tobacco products are marketed, especially
20 Camel Orbs, because I think that they look a whole
21 lot like the Tic Tacs. If you look at the colors,
22 they're very similar in terms of the green. And

1 also, if you look at the leaf, it's actually the
2 same logo as a Tic Tac, just flipped horizontally.
3 And in addition, if you examine the actual pellets
4 inside, they're very round. They're small.
5 They're similar to Tic Tacs.

6 So we did the same thing for Snus Mellow,
7 and we found that 17 percent of our respondents
8 said that, based on the packaging alone, they would
9 try this tobacco product, with 14 percent of those
10 being non-tobacco users.

11 Then the same thing with Stonewall,
12 18 percent said that based on the packaging alone,
13 they would be willing to try it, and 16 percent of
14 those were non-tobacco users. And around one-third
15 of our respondents said that they felt that their
16 friends would also be inclined to try this product,
17 based on packaging.

18 So with the Meltdown campaign, when it was
19 first launched, even we as youth advocates -- and
20 I'm speaking on behalf of the Y Street leadership
21 team -- we're are extremely surprised that these
22 type of products existed. And we were also

1 surprised that they were being marketed towards
2 teens in this fashion. And I've heard the same
3 sentiments echoed by people from around my
4 community. I've talked to school teachers, my
5 peers; even just like, people in the community as
6 well as parents, they've all been surprised that
7 these tobacco products are being marketed in this
8 fashion.

9 So what we tried to do with the Meltdown
10 campaign is, in addition to providing just raw data
11 through the surveys, we also wanted to generate
12 public awareness. So we did this through a variety
13 of ways. If you look at the picture on the top
14 left, that's me talking to media outlets, so local
15 TV stations. We've also given newspaper
16 interviews, as well as radio interviews, just
17 trying to generate as much awareness as possible.

18 Another really fun thing that we as Y Street
19 members do is we have our team, the youth, actually
20 plan as well as execute project days. So if you
21 look around, we have a lot of different Y Street
22 members planning these project days, getting out

1 into their community, and having these community
2 events.

3 So some of these events are really fun.
4 They're such events such as sports events. We've
5 hosted dances. We've even hosted a fashion show.
6 So it's just a really great way for us to get our
7 community involved while getting these surveys
8 filled out and also generating public awareness at
9 the same time and educating them.

10 With that, I will let Jeff take it away.

11 **Presentation - Jeff Jordan**

12 MR. JORDAN: Thank you, Judy.

13 It's impressive. Right? No wonder she's
14 going to Princeton next year.

15 So Rescue Social Change group is a social
16 marketing organization that develops and manages Y
17 Street. And Judy gave you a lot of facts, so four
18 key points from the data that we found was that
19 35 percent of teens thought that Camel Orbs were a
20 candy, mint, or gum. Eighty-three percent thought
21 that wintergreen was associated with candy, mints,
22 or gum. Fifty-three percent thought that frost was

1 associated with candy, mints, or gum. You see
2 another big portion was associated there with
3 beverages. Remember that, on the survey, these
4 were all open-ended questions, so it's whatever
5 they answered, and most of them answered candy,
6 mints, or gum, throwing in beverages for an even
7 larger majority. And then finally that 23 percent
8 of teens would try Camel Orbs based on its
9 packaging. This is of all teens. If we looked at
10 just teens who were not current tobacco users, it
11 was 21 percent who said that they would try it
12 based on its packaging.

13 Now, it's important to recognize the
14 limitations of this study. This was not designed
15 to be a scientific study. It was designed to be a
16 project that youth can execute and manage on their
17 own, so it is a convenience sample, albeit a huge
18 convenience sample of over 8,000 adults and youth
19 in Virginia from over 210 communities.

20 So definitely, we have to treat it as such,
21 and hopefully the diversity and size of the sample
22 gives us a little bit more confidence; but

1 noneththeless, it is still a convenience sample.

2 Like Danny bragged at the beginning,
3 Y Street is a great organization, and some of the
4 evidence of that is that the Y Street model has
5 been replicated in other states, so the same model
6 is also being implemented in New Mexico, Nevada,
7 and St. Louis. And New Mexico actually borrowed
8 the Meltdown campaign from Virginia, and its youth
9 in New Mexico implemented the same campaign with
10 the same process, the same survey, to understand
11 New Mexicans' opinions of these new tobacco
12 products.

13 So here we have almost 6,000 surveys in
14 addition to the 8,000 that we're talking about that
15 were completed by New Mexico youth, and we found
16 similar results. So about 39 percent of New
17 Mexicans believed that Camel Orbs were a candy,
18 mint, or gum. About 80 percent of them thought
19 that wintergreen was actually associated with
20 candy, mints, or gum.

21 Another 48 percent of them thought that
22 frost was associated with candy, mints, or gum.

1 And here, we had a slightly larger group, 26
2 percent of teens said that they would try Camel
3 Orbs based on their packaging alone. And if we
4 looked at just non-tobacco-using teens, that went
5 down to about 23 percent that said they would try
6 these products based on their packaging alone.

7 So again, it's another convenient sample,
8 but now we're talking about close to 14,000 surveys
9 from youth and adults that are giving similar
10 results on their impression of the new tobacco
11 products.

12 Now, we know that the packaging for Camel
13 has changed, but when this study was implemented,
14 it had not changed yet. So right now, the youth
15 are working on other projects, so that's why we
16 have not yet done a survey with the new packaging.

17 So in closing, the public, especially youth,
18 associate the flavors and packaging of dissolvable
19 tobacco products with that of candy, mints, or gum,
20 and it's something that we think should be looked
21 into and addressed. And we're happy to take any
22 questions now.

Committee Discussion

1
2 DR. SAMET: Thank you all for your
3 presentations and for coming.

4 So why don't we address any questions
5 specifically about this, and then we'll go on to
6 our broader discussion about perceptions. So we'll
7 start with Bob.

8 DR. BALSTER: So first off, as a Virginian
9 interested in public health and tobacco control, I
10 wanted to tell everybody how proud we are of the
11 Virginia Foundation for Healthy Youth. I mean, not
12 only have they been doing a program like you saw
13 today, but they support a lot of school-based
14 prevention programs, and really a wide diversity of
15 things across a lot of age groups. And even in
16 their infinite wisdom, they support research in the
17 form of the Virginia Youth Tobacco Project. So
18 we're very proud of their work.

19 I have a question that confuses me a little
20 bit about the data. I'm not sure which of you
21 would answer, maybe Judy. You have a large
22 percentage of respondents saying that they think

1 that these products are candy, mint, or gum, but
2 really only 20 percent would try them. And I guess
3 I would be wondering why, if they really were
4 convinced that they were candy, mint, or gum, if
5 they were offered a Life Saver or something or
6 something like that -- I mean, why would only
7 20 percent want to try one if in fact they thought
8 they were candy, mint, or gum?

9 Do you have any explanation for why people
10 would then turn down a candy product?

11 MS. HOU: In addition to them wanting to try
12 it, it's not necessarily that they'd be willing to
13 try it, but maybe like they would be willing to buy
14 it. Because you've seen lots of candy, mints, or
15 gums. If I have a new candy on the market, I'm not
16 necessarily going to try it, even though it might
17 be attractive.

18 But just knowing that it's not as harmful
19 as -- or thinking that it's not as harmful as a
20 traditional tobacco product is something that's
21 extremely dangerous.

22 DR. BALSTER: So just to clarify, the

1 question wasn't worded in such a way that if you
2 were offered a free sample. You didn't word it
3 that way. I mean, it was worded in such a way that
4 it could imply purchasing or --

5 MS. HOU: Yes. It was just worded, would
6 you be willing to try this product based on the
7 packaging alone or based on the flavors alone?

8 MR. JORDAN: Yes. And I think the
9 saturation of the candy, gum, and mints market
10 makes them a little less inclined to try everything
11 that's new out there. So you're looking at, if
12 39 percent of them thought the packaging was candy,
13 mints, or gum, over half of them would have tried
14 it. So it is a large percentage of them who
15 thought it was candy.

16 DR. SAMET: Continue around. Ellen?

17 DR. PETERS: Have you guys looked to see
18 whether -- this is going to be similar to my
19 question from the last presentation. Have you
20 looked to see whether those free responses of yes,
21 this is candy, mint, gum, and maybe even coffee,
22 does that predict their likelihood to try it?

1 MR. JORDAN: No. We have not looked at that
2 yet.

3 DR. PETERS: It might be a good idea to take
4 a look because from what you guys are talking
5 about, you're sort of inferring that, that you can
6 actually look at that within your data.

7 The other thing I just wanted to comment on
8 is -- first, great job with the presentation. It
9 was really interesting. The data are fascinating.
10 It is still a scientific study. It happens to be a
11 convenient sample, so it has limits, but this study
12 is incredibly timely. And so from that
13 perspective, it may also be publishable if that's
14 something you guys are interested in. I would at
15 least consider doing that.

16 But I would dig in the data a little bit
17 more, too, to see whether your inference about this
18 candy, gum, or mints really does make a difference
19 to whether they would try it.

20 MR. JORDAN: I appreciate that, and I'm sure
21 now we will look into publishing it.

22 [Laughter.]

1 DR. SAMET: Dan?

2 DR. HECK: Yes. I had two quick questions,
3 and I thank the presenters for their contribution
4 here. Maybe I missed it. Are there data here that
5 would allow us to -- on the willingness-to-try
6 question, I'm wondering was there a difference in
7 the willingness to try between smoking youth and
8 the non-smoking youth, which is data we saw. And I
9 guess my second question is, I think at least one
10 of these products wasn't available on the market, I
11 don't believe, in your region, so I guess the youth
12 would have only seen the image.

13 I wonder if there are any differences in the
14 willingness to try and other numbers for the
15 products that were actually on the market and
16 potentially seen by these individuals versus just
17 seeing the image.

18 MR. JORDAN: Yes. The percentage of youth
19 smokers versus non-smokers, I only gave that number
20 verbally. So the 26 percent here, which is the New
21 Mexico number, is of all youth willingness to try.
22 And then the number that is of only non-tobacco-

1 using youth is actually 23 percent. Similarly, the
2 Virginia one is 23 percent overall versus
3 21 percent for only non-tobacco-using youth.

4 Then for your second question, did we see a
5 difference between Stonewall and the Camel
6 products?

7 I'm looking at one of our team members in
8 the audience. I think, just from a personal
9 impression, the Camel Orbs was a little bit
10 more -- because it's brand new, I think it's
11 designed to be a little bit more appealing. So
12 even if familiarity with Stonewall may have been
13 more than familiarity with the new Camel products,
14 the new Camel products are still designed a little
15 bit more attractive. So that may have offset that
16 potential difference.

17 DR. HECK: If I could do a quick follow-up,
18 the percentage of non-smokers we see, and then the
19 total youth. Is the difference between those
20 numbers, the numbers of smokers -- there was only a
21 few percent or smokers, like 3 percent, in general.

22 Is that correct?

1 MR. JORDAN: Yes. Do you know what
2 percentage?

3 DR. SAMET: Perhaps, if you want to come to
4 the microphone, please.

5 MR. JORDAN: This is Mayo, also from Rescue,
6 who's helping us.

7 DR. SAMET: Please identify yourself.
8 Thanks.

9 MS. DJAKARIA: Hi. My name is Mayo Djakaria
10 from Rescue Social Change group. I help with the
11 Meltdown campaign.

12 So to address your question, the number of
13 teens who said they would try Camel overall and the
14 number of teens who currently do not use tobacco
15 products is from a different sample size. So for
16 the teens who currently do not use tobacco
17 products, it was a smaller sample size than the
18 overall under-18 sample.

19 MR. JORDAN: Do we have the percentage of
20 current tobacco users who would try?

21 MS. DJAKARIA: No. We didn't look at that.

22 MR. JORDAN? Okay.

1 MS. DJAKARIA: But we can.

2 [Laughter.]

3 MR. JORDAN: But we will. I'll shoot you an
4 e-mail.

5 DR. SAMET: Neal?

6 DR. BENOWITZ: A couple things I just didn't
7 fully understand. Forty percent thought it was
8 candy, mints, or gum. Did the other 60 percent
9 think it was tobacco?

10 MS. DJAKARIA: We have the full -- so the
11 way that it was analyzed is that it was open-ended,
12 so we had to code them. But we coded it based on
13 candy, mints, or gum, medicine, tobacco, and other,
14 meaning that it was food, or a beverage for the
15 packages. For the flavors, how we coded it was
16 based on if they believed it was an alcoholic
17 beverage, a non-alcoholic beverage, candy, mints,
18 or gum, food, medicine, other, and tobacco.

19 DR. BENOWITZ: So what percentage thought it
20 was tobacco?

21 MS. DJAKARIA: I'm sorry. For which one?

22 DR. BENOWITZ: For these products, what

1 percentage of the respondents thought that this was
2 tobacco?

3 MS. DJAKARIA: It's different for each --

4 MR. JORDAN: What would you say is the range
5 that we had?

6 MS. DJAKARIA: I'm not sure off the top of
7 my head. I'd have to look at the numbers. But I
8 would say anywhere between 20 to 30.

9 MR. JORDAN: So we still had -- besides this
10 39 percent, we still had a large chunk that thought
11 it was something else. I know Stonewall got a lot
12 of medicine responses. A lot of people thought
13 that might be -- some people even said birth
14 control pills that they thought Stonewall was.

15 [Laughter.]

16 MR. JORDAN: So there was a lot of different
17 responses. It doesn't mean the whole remaining was
18 tobacco responses.

19 DR. BENOWITZ: A follow-up on that, I'd like
20 to know, of the people who recognized this as
21 tobacco, how many would be interested in trying it?

22 MR. JORDAN: That's a good cross-step for us

1 to do.

2 DR. SAMET: I notice that TPSAC is full of
3 suggestions for everybody today. I do think it
4 might be valuable, going back to Neal's question
5 about how many perceived these products as tobacco
6 products, that would probably be useful
7 information, I think for us and for others in
8 general.

9 Dorothy?

10 DR. HATSUKAMI: Yes. Actually, when looking
11 at the information that was submitted to the FDA,
12 it looks like, for Stonewall -- among those who are
13 under 18, it looks like 54 percent consider it a
14 tobacco product. For orbs, it was 56 percent. So
15 those are among people that are under the age of
16 18.

17 MR. JORDAN: In the very original report?

18 DR. HATSUKAMI: In the very early, yes.

19 DR. SAMET: Other? Yes, Tom?

20 DR. EISSENBERG: I want to echo Dr. Peters'
21 enthusiasm for the presentation on the data, and I
22 do think they should be published. I'd also echo

1 Dr. Balster. As a Virginian, I'd echo
2 Dr. Balster's pride, though that's tempered with
3 the fact that we are the home of Altria.

4 I wish you had been here yesterday when, in
5 the public comments, we heard that it was the
6 public health researcher's juxtaposition of these
7 products with candy that leads to the perception
8 that they are candy-like. What I'm hearing from
9 you today is that you presented an open-ended
10 questionnaire and that there was no prior
11 association on your part of these products with
12 candy.

13 Am I hearing that accurately?

14 MS. HOU: Yes. That's definitely accurate.
15 And I just want to also mention that in the survey
16 itself with the pictures, we did not blot out any
17 of the actual logo. We had Camel there for
18 everybody to see. So it was not close-ended. We
19 said anything that you could possibly think it was
20 and a lot of people responded with candy.

21 DR. EISSENBERG: It's hard for me to tell in
22 the picture of the survey how legible the products

1 were. So could you see the word "tobacco" and read
2 the word tobacco?

3 MS. HOU: On the Stonewall products, you
4 could actually read the word tobacco and you could
5 read spit-free. For the other products, snus, it
6 says Camel Mellow, spit-free tobacco. Those are
7 all very visible. It's a bit easier to see when
8 you have it like this big in person.

9 DR. EISSENBERG: In the picture where -- I
10 think I may have interpreted this incorrectly. It
11 looked like, in the picture, that these surveys
12 were filled out in what could have been a group
13 setting.

14 Is that correct?

15 MS. HOU: Yes. That was possible, but most
16 of the people I talked to did it one on one just
17 because it was easier. And after filling out the
18 survey, it was really great for them to talk and
19 actually educate them. But some were filled out in
20 a group setting.

21 DR. EISSENBERG: So in that education -- and
22 I'm not asking this in a critical way; I'm asking

1 it because I can see how it could be
2 criticized -- is it possible that folks you
3 educated spoke with folks who then filled out the
4 survey?

5 MS. HOU: I guess that is certainly
6 possible, but we did make it a point to make sure
7 that we educated them afterwards, so I would say we
8 did as much as we could to minimize that.

9 DR. EISSENBERG: So help me understand a
10 little bit about the way the survey was filled out.
11 You said you did some 200 or something.

12 MS. HOU: Yes.

13 DR. EISSENBERG: How did you approach
14 people? Was it over the course of many hours?
15 Just give me a quick view of that.

16 MS. HOU: Personally, I split it up into a
17 couple of different what we like to consider
18 projects, which are 30 surveys at a time for a
19 minimum. But I went out into my community. I've
20 done things in the park. I've been to Wal-Mart, to
21 say the least. Most of it was with people in my
22 school, just during lunch.

1 So I approached them one on one, and I
2 didn't mention anything about the tobacco products.
3 I just mentioned that this was a survey we were
4 doing and if they could answer the questions. I
5 didn't impose any of my own opinions; and have them
6 fill out the survey.

7 If they had questions, sometimes they asked
8 us like for clarification on the product. And it
9 was just pretty much -- I was just there to
10 administer the survey. I didn't really provide
11 them with anything extra.

12 Then after filling out the survey, that was
13 where the education component came in, and we told
14 them exactly what the goal of Meltdown was and the
15 dangers of these tobacco products.

16 DR. EISSENBERG: Thank you.

17 DR. SAMET: John?

18 DR. LAUTERBACH: Question for the adult
19 leadership of the organization. Do you think these
20 products taste like candy?

21 MR. SAGGESE: Sure. Some of them.

22 DR. SAMET: Come to the microphone, please.

1 MR. SAGGESE: Sorry. All of the snus I
2 think is fantastic, quite delicious, actually.
3 Some of the sticks are horrible. Now, this is my
4 personal opinion. The strips, which we didn't
5 test, I think, are probably the most dangerous
6 because they dissolve in about 20 seconds and taste
7 and look just like the breath strips. The orbs,
8 the mints, are pretty good. They taste like candy.
9 The Mellows are not so good. And the
10 Stonewalls -- the Naturals, equally as gross, but
11 the wintergreen and the java are pretty good. So I
12 would say some of them, yes, do taste like candy.
13 But again, that's my pallet, which has been burned
14 on coffee way too many times.

15 DR. SAMET: Thank you for that.

16 Ellen?

17 MR. JORDAN: We do not all try the tobacco
18 products. We have a guinea pig.

19 DR. PETERS: I had a couple other sort of
20 devil's advocate questions for your study, if you
21 don't mind. You mentioned, for example, that when
22 you were collecting data, that you sometimes

1 collect in your own school.

2 Do the kids in your school know that you
3 work with an anti-tobacco group?

4 MS. HOU: Initially, they didn't, but as I
5 progressed in my youth advocacy work, I believe
6 they had heard. But hopefully that didn't skew the
7 data too much. Only a portion of it was collected
8 at school, so we did do some other more random
9 sampling.

10 DR. PETERS: But it suggests that you may
11 want to do analyses with and without your school,
12 simply because people may be aware of your
13 positioning. And even though you didn't mention
14 tobacco, that may come to mind right away for them.

15 MS. HOU: Yes. We could definitely look
16 into that.

17 DR. PETERS: The other question I had
18 is -- and again, this is just a devil's advocate
19 question. I think the study's terrific, but it's
20 things that you would deal with if you end up
21 wanting to publish. And I'm curious about this.

22 So adolescents are great. I've had one

1 before. They're wonderful people.

2 [Laughter.]

3 DR. PETERS: They occasionally give
4 responses that are, I don't know -- how shall I
5 phrase this -- contrary to perhaps what they even
6 believe.

7 What did they say for Tic Tacs, about what
8 it was? Did any of them say tobacco? Did anyone
9 say anything other than candy, mints -- I guess
10 they're not a gum, but --

11 MS. HOU: Well, I mean, I can't speak for
12 the entire 8,000, 14,000 samples, but personally,
13 with my friends, pretty much everybody knew that it
14 was a Tic Tac and they were straightforward with
15 that. So I didn't really have anybody trying to
16 pull my leg or anything.

17 DR. PETERS: It would be good to look in the
18 data. Your friends might all be going to
19 Princeton.

20 [Laughter.]

21 MR. JORDAN: I think Mayo might know.

22 MS. DJAKARIA: There was a very small

1 percentage that actually thought Tic Tac was
2 tobacco; I think about 1 or 3 percent. I can't
3 remember. And thank you for somebody who brought
4 the report, but we actually have an updated report
5 that we'll make available soon.

6 MR. JORDAN: Yes. And one more comment on
7 the impression of the youth. The way all of these
8 programs work, they actually work through existing
9 clubs. So we don't establish anti-tobacco clubs.
10 Judy's a rock star who has TV interviews and all of
11 that. So her friends may have known, but most of
12 these youth are known as a cheerleader or a DECA
13 club member, a key club member, FBLA, because
14 that's where they get their little mini-grant to do
15 this work. So most likely, they're known as a club
16 member before they're known as any kind of
17 anti-tobacco advocate, for the most part, except
18 for when they get news articles and things.

19 DR. SAMET: Let me check on the phone and
20 see if there are any questions.

21 MR. HAMM: No questions.

22 DR. CLANTON: This is Mark and I have no

1 questions.

2 DR. SAMET: John?

3 DR. LAUTERBACH: Yes. Dr. Heck reminded me
4 that I had brought this along. This is something
5 that I picked up at my local Wal-Mart. And anyone
6 want to say whether this tastes like candy or not?

7 DR. SAMET: What is it?

8 DR. LAUTERBACH: It's a Nicorette gum
9 package with the labels "fruit chill" and "coated
10 for bold flavor."

11 DR. EISSENBERG: I don't know what it tastes
12 like, but it sure doesn't look like candy from
13 here.

14 DR. LAUTERBACH: It looks like to me like a
15 Chiclet. And I assure you, this product tastes
16 better than any of the products you listed up there
17 as tobacco products. And I've tasted all of the
18 ones you have up there, both old and new versions.
19 This tastes far, far better.

20 DR. SAMET: Thank you, John.

21 [Laughter.]

22 DR. SAMET: Is that a comment from the

1 phone? Is that a voice?

2 DR. CLANTON: This is a voice. This is Mark
3 Clanton.

4 DR. SAMET: Go ahead, Mark.

5 DR. CLANTON: Again, first the compliments
6 to the study and the data on the candy, mints, or
7 gum. But I'm particularly drawn to the respondents
8 who look at this as medication or medicine. I'm
9 curious, were there any additional question that
10 helped you understand, for those who thought it was
11 medicine, if they thought or could respond that it
12 was a stimulant medication versus some other kind
13 of medication?

14 MR. JORDAN: No. There wasn't any kind of
15 follow-up. Unfortunately, because of the way the
16 survey's administered by youth, it's a short survey
17 and we just take what adults wrote down on there.

18 DR. SAMET: Let me ask a question.

19 DR. CLANTON: I just had to take a chance,
20 then, and we also will sort of ask unfair
21 questions. But the reason why I ask that is, when
22 dextromethorphan, which is a cough suppressant in

1 various cough medications, was put on the market,
2 neither public health, nor medicine, or anybody
3 else associated it with a stimulant medication,
4 which now has to be protected in sales because some
5 youth use it as a stimulant.

6 So I would be very curious to know. And
7 maybe in future surveys, you could drill that down
8 a bit and understand whether for those who identify
9 it as medicine, if in fact they perceive that
10 there's any stimulant effects from it. It could
11 end up being used that way, certainly in the larger
12 market.

13 MR. JORDAN: Yes. We agree, and we can look
14 into some sort of follow-up questionnaire that we
15 can do with people based on their answers.

16 DR. SAMET: Actually, my question was what
17 follow-up are you planning? In other words, is
18 this going to be an ongoing project and survey,
19 looking at what happens over time? Is this a one-
20 time shot? Where are you going next?

21 MR. JORDAN: The way that Y Street works,
22 they look at campaigns on an annual basis,

1 sometimes pick one or two campaigns that they work
2 on. So it has to do with what the youth leaders
3 are interested in working on and what the demand
4 is.

5 For example, when the FDA put out the call
6 for public comment on the warning labels, the youth
7 jumped on that and created a campaign immediately
8 to do something. So if the FDA, similarly, said we
9 need data on this, we would present it to the youth
10 leaders and they would respond. But as of now,
11 there isn't another dissolvable study going on in
12 any of the states.

13 DR. SAMET: Any other questions for our
14 presenters?

15 [No response.]

16 DR. SAMET: At a historical note, I actually
17 grew up in Virginia, in Newport News, and somewhere
18 deep in the last century, my elementary school
19 class made a trip to the Philip Morris factory in
20 Richmond. So it sounds like perhaps things have
21 changed for Virginia youth. I actually still do
22 remember the factory because it was very impressive

1 to see this production line of machines with
2 thousands of packages rolling off. I'm not going
3 to reveal what year that was, but you can all take
4 your guesses as to when that was.

5 [Laughter.]

6 DR. SAMET: But thank you very much for your
7 presentations. Good luck at Princeton.

8 MS. HOU: Thanks.

9 **Committee Discussion**

10 DR. SAMET: So I think what we need to do
11 is, now, come back and see. We've heard two very
12 interesting presentations I think that peaked
13 everybody's interest. I think we had some window
14 of insight into perceptions of these products by
15 high school and college-age students.

16 I think we can all understand that at this
17 point, these perceptions are based on, obviously,
18 where the market is, what contact these students
19 may have had with these products and awareness, so
20 I think this is sort of a first snapshot at a
21 particular moment.

22 But I think probably in terms of our

1 discussions, I think the question ought to be to
2 try to crystallize what lessons learned might be
3 embedded here. So why don't I open up for
4 discussion?

5 [No response.]

6 DR. SAMET: That means you say things.

7 So let me ask, actually, Ellen, for your
8 thoughts, perhaps first, in terms of both
9 perceptions of products and any perceptions of
10 risks that we can feel we've gleaned from this.

11 DR. PETERS: I was just sort of trying to
12 organize my thoughts. This to me is a really
13 strange consumer good, in the sense that, from the
14 perspective of what we heard yesterday, they are
15 accessory products that are not intended to stand
16 on their own. They are products that appear to be
17 designed as a stopgap so that people can continue
18 smoking, but they don't want to in this particular
19 environment for whatever reason. But they appear
20 to be designed that way. There's very little
21 evidence on perceived risks and perceived benefits,
22 although we have now heard some of that today.

1 The things that occur to me is that we know
2 very little at this point about what attributes
3 people are seeing as important to choosing or not
4 choosing the product. And because we don't know
5 that, we also don't know whether there are
6 attributes of the products that should be important
7 to that choice, but perhaps are not being marketed
8 to people in ways that would help. And I say would
9 help with respect to the public hearing session
10 yesterday, where we heard a variety of people
11 saying that there was a lack of understanding of
12 the risks of this product class versus cigarettes,
13 for example.

14 The main thing that I thought about as we
15 were doing this is that, when we're making choices
16 in life, there's so much information and so many
17 options, it's really difficult to make choices.
18 And we're all boundedly rational, so we take mental
19 shortcuts in order to decide how we're going to
20 make these choices.

21 But the way that we tend to take these
22 mental shortcuts is that we use comparisons. The

1 mind tends to encode information in terms of
2 changes or differences. And so the overall choice
3 context ends up being very important.

4 This, again, goes back to the public hearing
5 session yesterday. It wasn't entirely clear to
6 me -- yesterday it appeared as if people didn't
7 understand the relative risk versus cigarettes.
8 And maybe we don't have a scientific consensus yet
9 on what the relative risk is versus cigarettes.
10 That's not my field. That's something you guys
11 will know better. But if it's the case that the
12 relative risks of these products, relative to
13 cigarettes, that they really are far less risky,
14 then that is an important attribute that perhaps is
15 missing within this choice context. But again,
16 what those scientific relative risks are, I'll
17 leave for you guys to do.

18 The array of choices that consumers perceive
19 is really important, and I don't feel like we know
20 what that array of choices is, as perceived by the
21 consumer. We are lumping categories of products
22 together, and I'm not clear at this point whether

1 consumers are lumping those products together in
2 the same categories and by what attributes they're
3 lumping those categories together. But those
4 attributes and the comparisons are going to be
5 critical to these kinds of choices that people
6 make.

7 We talked about it. I talked about it a
8 second ago in terms of just that relative risk
9 versus cigarettes. There are other things that can
10 happen in terms of the array of choices, as
11 perceived by the consumer. You can, for example,
12 make dissolvables an extreme option and encourage
13 choices of a middle option. There's potential to
14 do that there in the marketplace.

15 That may or may not be something that you'd
16 want to do. But my main point here is that we want
17 to know more, I think, about what is the context of
18 the choice situation that consumers are perceiving,
19 not what we think are the product categories and
20 what we think are the important attributes, but
21 what is it that consumers are perceiving? And it
22 doesn't seem like we really have as much

1 information as we should have there yet. That
2 context, then, is going to have a large influence
3 on choice.

4 As a quick example, there was a bread maker,
5 Williams-Sonoma. Williams-Sonoma introduced the
6 first bread maker into the marketplace somewhere in
7 the \$200 range, I think. And it wasn't clear
8 whether that was a good price for that product or
9 not.

10 They went ahead and introduced, maybe a year
11 later, a very high-end bread maker onto the market
12 that cost maybe \$400. And I'm making up the
13 numbers a little bit. But \$400 in that context is
14 now very expensive. And what happened was is they
15 hugely increased their sales of the \$200 product
16 because it was within the decision context. Those
17 kind of comparisons are critical.

18 Now, that's a hard number. People are very
19 good at comparing those kind of dollar values. And
20 there are those kind of hard monetary values here
21 as well, but it's not just monetary values that
22 people compare on. They compare on other

1 attributes, but we need to know what those
2 attributes are.

3 DR. SAMET: I think that was helpful. Let
4 me just ask you a follow-up. We are completing our
5 work on dissolvables by March 23rd, so we only have
6 this initial context of test marketing.

7 So one question I guess is how far -- since
8 we don't actually know what the future context
9 might be if these products are moved out into
10 markets nationally -- I mean, we have some
11 experience with, I guess, Ariva and Stonewall. But
12 these other generations of new products, are we
13 left to -- at this point can we -- how much can we
14 say with certainty -- since we don't have that
15 context yet in hand. We only have, again, these
16 test markets and what we've seen. It's a
17 relatively limited database without information. I
18 think a lot of what you said about aspects of the
19 context will be so critical.

20 DR. PETERS: From the presentations today,
21 we have some data on the notion that the
22 dissolvable products are perceived as lower in risk

1 than many of the other products that are out on the
2 market. But if you look at that scale, I would
3 argue that they still perceive the risks of those
4 products as pretty high. I mean, that was a scale
5 from 1 to 10. And I think I don't remember the
6 numbers exactly, but I think they were coming in
7 around a five, 6 or 7; 5, 6, 7? Yes, right around
8 in that range.

9 So I think based on that data, the college
10 students are still perceiving the risks as, I would
11 say, quite high. If that does not accurately
12 reflect the scientific consensus on what the risks
13 are actually posed by those products, then I think
14 the risk perceptions are discordant. But again, I
15 don't know what the scientific consensus is on the
16 actual risks of these products. That's up for you
17 guys to decide. I'm a risk perception person.

18 From the very last presentation that we just
19 heard on the packaging, I thought that
20 was -- that's a very important topic here. There
21 is a reason why so much money is spent on
22 packaging. It's because packaging frames the

1 decision situation. It is the initial information
2 in some cases that people initially get that then
3 frames the whole context of their experience. It
4 can not only have an impact at the moment of, do I
5 want to pick that package up and maybe try once, it
6 can actually potentially have an influence on how
7 they experience the product when they're trying it.
8 There's data on those kind of framing effects that
9 suggest that that initial framing will influence
10 the actual taste experience.

11 I'm using some data on -- the data that I'm
12 drawing from there is based on using verbal labels,
13 positive verbal labels versus negative verbal
14 labels that they get before they try something.
15 And those positive versus negative verbal labels
16 actually influence how people perceived the taste
17 of something in an actual experience situation.
18 And I think that packaging does something similar
19 to that. It provides a very positive frame going
20 into an experience.

21 That data suggests, from this very last
22 experience, from this very last presentation, that

1 these kinds of products, while they may be lower in
2 risk compared to cigarettes, particularly for
3 smokers who are trying to quit, that there may be
4 some potential danger here for teenagers up-taking
5 and suddenly getting more of whatever the risks are
6 of these products. It's suggestive of that. But I
7 would still argue that I think these guys need to
8 do a little more data analysis of their own data.
9 But the data is very interesting.

10 DR. SAMET: John?

11 DR. LAUTERBACH: Question for Dr. Peters.

12 If I heard you correctly, you said that these
13 products were only used when people could not
14 smoke.

15 Is that correct, your perception of them?

16 DR. PETERS: My perception of them is that,
17 based on the presentation that was given yesterday,
18 of the marketing documents in the tobacco industry,
19 that it looks as if that's the way that they're
20 designed, that it appears as if they're designed in
21 terms of the benefits to avoid social experiences
22 where smoking just isn't acceptable.

1 I'm trying to remember some of the other
2 benefits that were mentioned in that product design
3 presentation. But my impression from that
4 presentation was that that was how they were
5 designed.

6 Now, my impression from the public
7 presentation is that that's not how they're only
8 used, that in fact some of the people yesterday
9 very strongly said, "I use this for smoking
10 cessation." It was not used as a stopgap measure
11 by the people who spoke in the public session
12 yesterday.

13 DR. LAUTERBACH: You are aware that at least
14 one group of these products has been around on the
15 market since 2001, 2002, and are not new products
16 that have been pretty much available from a
17 pharmacy, CVS, whatever, for the last decade?

18 DR. PETERS: Yes. We heard that in some
19 presentations yesterday.

20 DR. SAMET: Bob?

21 DR. BALSTER: So I can use some
22 clarification. I mean, it strikes me that the

1 results of a study such as this, asking perception
2 based on packaging, is going to be influenced a
3 great deal by the warning label on the packages. I
4 mean, if the picture shown in the Virginia
5 Foundation for Healthy Youth survey were pictures
6 that did not have a warning on that part of the
7 package that was shown, it's my understanding,
8 right, that the individual package units for
9 dissolvable products will contain the warning?

10 I would ask Dr. Peters. I suppose it will
11 just be pure conjecture what the likelihood of
12 having that warning on the package will be and
13 changing the likelihood that people would label
14 them as a non-tobacco product. But it suggests to
15 me the importance of the labeling, of the warning.

16 DR. SAMET: Ellen?

17 DR. PETERS: Probably not just the
18 importance of having the warning, but where it's
19 placed, and how large it is, and basically, do
20 people actually read it or look at it. I don't
21 think these products are up for graphic warning
22 labels, probably just text-based, according to the

1 Tobacco Act. But it would depend on whether people
2 look at it and process it.

3 DR. BALSTER: So since we have this ready
4 research team of Virginia youth who want to do just
5 quick studies, it would be very interesting for
6 them to do a comparative study, somehow comparing
7 the labeled and unlabeled products, and see how the
8 results would differ.

9 DR. SAMET: I think they're listening.
10 Let's see. Neal? I'll keep going around.

11 DR. BENOWITZ: Someone mentioned
12 yesterday -- and I just wanted to get a
13 clarification -- the extent to which these products
14 are behind the counter versus openly available
15 because I think that's an important question for a
16 kid interpreting this as candy, because behind the
17 counter, they're not going to see it as candy. But
18 I don't know what the regulations are.

19 Are these widely available for kids to see,
20 or are they mostly behind the counter? Does anyone
21 know that?

22 DR. HECK: Yes, behind the counter, like

1 other tobacco products.

2 DR. SAMET: Yes. And we heard that
3 yesterday from the gentleman from the Alliance
4 of -- that store owner group.

5 DR. EISSENBERG: There is an important point
6 to make there. The product is behind the counter.
7 I thought we also saw a waist-level advertisement
8 of the product, depicting the pictures that we
9 looked at on the door of the store. So adolescents
10 are quite clearly going to see the product in the
11 picture.

12 DR. SAMET: We did see such a picture. Yes.
13 Let's see. Bruce?

14 DR. SIMONS-MORTON: Yes. That's pretty much
15 the point I was going to make, too. I mean,
16 purchasing is very contextual and perceptions of
17 products are very contextual. So if it's behind
18 the counter with other tobacco products, you're
19 going to assume that it's that kind of product. So
20 it's true with surveys.

21 So I think, while the data from Virginia and
22 other states that was just presented is impressive,

1 mainly because we don't have any other data, you
2 really worry about a survey that presents these
3 products with candy and then asks you about your
4 perceptions of them. So I think we need to
5 interpret these data very cautiously.

6 DR. SAMET: Sandrine?

7 DR. PIRARD: Yes. We could argue that,
8 supposedly, people under 18 won't buy them in a
9 retail store and won't see them behind a counter.
10 Where they will see them is popping out of the
11 pocket of a friend who might be 18 and above. And
12 they might see them as very attractive. I don't
13 think they will ask, did you buy that behind the
14 counter or as a candy. So I think we have to think
15 about that, too.

16 DR. SAMET: Tom, did you have more?

17 DR. EISSENBERG: I guess one thing I was
18 looking for was some clarification from FDA, the
19 extent to which the report can make a
20 recommendation with regard to labeling and
21 packaging.

22 DR. ASHLEY: I think TPSAC is able to make

1 recommendations on just about anything you want to.

2 DR. EISSENBERG: Then I was struck by
3 Dr. Peters' discussion of context and then
4 Dr. Lauterbach's repeated questions about
5 individual experience. And so I thought, with your
6 permission, I would share individual experience as
7 well.

8 There are cough medicines, and I vividly
9 remember Triaminic Red being quite a tasty cough
10 medicine. And Nyquil Green, I can't even describe
11 the adverse effects that that has on me.

12 [Laughter.]

13 DR. EISSENBERG: And yet I do know that
14 they're both medicines, and I think that's
15 critical, that context. Whenever I want a tasty
16 treat, I don't reach for Triaminic Red.

17 [Laughter.]

18 DR. EISSENBERG: And so I think that's
19 important to keep in mind.

20 DR. SAMET: Fred?

21 DR. PAMPEL: This gets very complex because
22 on one hand, smokers who would benefit from

1 substituting dissolvable tobacco for cigarettes are
2 scared away because they think it's too dangerous.
3 But then on the other hand, the information we're
4 getting is that kids who shouldn't be touching this
5 thing think it's harmless, that it's like candy.

6 So on one hand, you have to convince people
7 that it's not as bad as they think it is; on the
8 other hand, you have to convince people that it's
9 worse than they think it is. So there's two sorts
10 of groups here to satisfy. And I'm not sure what
11 kind of message you'd need to develop, but there
12 would have to be some very careful thought to try
13 and satisfy both those issues.

14 DR. SAMET: Dan?

15 DR. HECK: Well, I guess going back to some
16 of the prior discussion, we all recall when the NRT
17 products first became available. They were
18 cautiously offered under prescription and they were
19 designed to be relatively difficult to chew and not
20 particularly tasting very good. And as time and
21 experience gathered, now they've been more
22 flavorful options, such as the one John brought

1 that are now available over the counter.

2 We did hear from the FDA officer previously
3 about the experience with those NRT products,
4 nicotine-delivering products, where the more
5 flavorful, or attractive, or pleasant, as we might
6 say, versions of those products really have not
7 been shown to be markedly more subject to abuse or
8 youth appeal; again, not an identical circumstance,
9 but some existing data on a somewhat analogous
10 product where I think we can draw some useful
11 information.

12 DR. SAMET: Bob?

13 DR. BALSTER: I sort have been viewing this
14 issue about retail underage sales as really a bit
15 of a red herring. I mean, I don't doubt the good
16 intentions of regulators that made those types of
17 regulations, or the industry, or the retailers. I
18 think there's a legitimate attempt to prevent
19 retail sales to children of these products, as well
20 as cigarettes. But we know that that isn't
21 fundamentally working. I mean, underage smoking is
22 a major public health problem in the United States.

1 So if, in fact, these products offer abuse
2 potential, the fact that they are sales restricted
3 is certainly good, but it isn't going to prevent
4 kids from gaining access to them.

5 So I believe that this is probably -- the
6 age restriction for these is no more, no less
7 effective than age restriction for cigarettes.

8 DR. SAMET: I want to make a comment on the
9 comparison to candy or other. For example,
10 basically, if you're going to make something that
11 people are going to put in their mouths, there's
12 probably certain constraints on size and form, no
13 matter what, that bring this certain resemblance.
14 You're not going to put this in your mouth. Maybe
15 some people do.

16 I mean, I think a pill is a pill. There's
17 certain size ranges as to what people actually want
18 to pick up and put in their mouth. So I think
19 we're left with that, perhaps, as a given.

20 Let me ask, on the phone, comments?

21 MR. HAMM: No questions.

22 DR. CLANTON: This is Mark. I don't have

1 any summary comments.

2 DR. SAMET: Let me just try again and see if
3 Sherry's joined and has any comments.

4 [No response.]

5 DR. SAMET: Okay, maybe not. Dan?

6 DR. HECK: Just a very quick follow-up for
7 something earlier I neglected. In terms of the
8 warning labels, I think we're probably mostly
9 aware, and we have discussed maybe a desirability
10 for some enhanced or different warnings, but those
11 warnings are mandated by law now and are in place
12 on smokeless products. So we might broadly
13 discuss, as I relay it, different warnings, but
14 that would be a large topic for maybe a different
15 forum.

16 DR. SAMET: Ellen?

17 DR. PETERS: I wanted to just respond a
18 little bit to a couple of the comments over here.
19 First, it is a complex topic. I would guess it
20 wouldn't come to this esteemed committee if it
21 wasn't.

22 You said something, though, that you thought

1 that adults thought it was too risky and kids don't
2 think it's risky. I think from the data we saw,
3 the kids do think it's risky, maybe not quite as
4 much as cigarettes, but that they do think it's
5 risky, perhaps.

6 DR. PAMPEL: They think it's candy.

7 DR. PETERS: But they may think that
8 risky -- but they may think it's candy, and they
9 may also think that risky is a positive attribute.
10 They may also see the packaging as a positive
11 attribute. And so I think the question from that
12 perspective -- I think more data is needed here,
13 but I'm not convinced that kids don't think it's
14 risky. I just don't know how they're using that
15 data.

16 Also, the other point that was made after
17 that I thought was also very important. Kids do
18 need help, too, to smoke less or not to smoke at
19 all. And I think that is something that the
20 committee should consider as an important potential
21 question here. I don't think we know at this point
22 whether having these on the market is attractive

1 only to the kids who might have ended up being
2 smokers otherwise and they only use this product,
3 then, or whether it's attractive to kids who would
4 never have started smoking; and so now they're
5 suddenly going to be exposed to risks that they
6 would never have been exposed to anyhow.

7 I'm not sure we know enough about what kids
8 are going to be exposed to this just yet.

9 DR. SAMET: Anything else? Dorothy, do you
10 have any comments?

11 [No audible response.]

12 DR. SAMET: Okay.

13 Anyone else? I think this has been a useful
14 set of presentations and I think a very helpful
15 discussion. And thanks to the presenters and
16 Ellen, for your thoughts.

17 So I think what we will do is we will take a
18 15-minute break. Committee members, remember,
19 there should be no discussion of the meeting topics
20 during the breaks, amongst yourselves, or with any
21 member of the audience. And we'll start again at
22 10:00, by that clock.

1 (Whereupon, a recess was taken.)

2 DR. SAMET: We're ready to reconvene; if
3 everyone could take their seats, please. And just
4 as a reminder of what goes on the rest of the day,
5 it's us having a discussion about the evidence that
6 we've heard and thinking about our task of
7 responding to the charge that is in the Act.

8 So just a couple of reminders. Again,
9 remember that for those of us who were here on
10 Wednesday, we did hear some commercial confidential
11 information that sits in a different part of your
12 brain where you don't discuss it out in the open.
13 Second, that we really need to do sort of the hard
14 work of digesting the information that we've heard
15 and thinking about what are the points that we've
16 learned that will go into our report to FDA by the
17 March 23rd submission.

18 Actually, I'm working on a paper with a
19 colleague who just recently sent me a revised draft
20 with a quote from Ernest Rutherford. He's a
21 nuclear physicist. And the quote is, "Gentlemen,
22 the money has run out. Now, it's time to start

1 thinking."

2 I actually think that fits pretty well with
3 where we are now. We've sort of run out of having
4 people bring information to us, and now we have to
5 think about what we've heard. And for those of you
6 who are new to developing a report with TPSAC, we
7 really are going to sit here today as a group and
8 discuss what we've learned and what goes on.

9 I recognize this is not the usual way one
10 might think about doing a report. You're usually
11 sitting in a room somewhere under less formal
12 circumstances, but we actually do this in the open,
13 so that's what we'll be doing. And I think we
14 need, nonetheless, to have free, unconstrained
15 discussion.

16 I think actually as a first point, before we
17 start thinking, we have one little respite. I
18 think we're going to take a look at the packages.

19 David?

20 DR. ASHLEY: Yes. FDA has arranged to get
21 most, if not all, of the products, and we thought
22 it would just be worthwhile to pass them around and

1 let people see exactly what those are. And so we
2 don't have one for each of you, but we do have, I
3 think, one of pretty much everything.

4 So, Tom, can you start it moving around?
5 We'll just start on that side of the table and pass
6 them around.

7 DR. SAMET: We are not functioning as a
8 tasting panel.

9 [Laughter.]

10 DR. ASHLEY: We are not functioning as a
11 tasting panel.

12 DR. EVANS: I would like to remind you that
13 the facilities here are tobacco-free, so there will
14 be no sampling of these products today.

15 [Committee views products.]

16 DR. SAMET: Let's just pass these around for
17 a few moments. Then we can just get back to our
18 business.

19 [Pause.]

20 DR. SAMET: We might have a contest on
21 getting these open, though.

22 [Pause.]

1 DR. SAMET: The sticks might work for the
2 opening contest.

3 [Pause.]

4 DR. SAMET: Mark and Arnold, sorry you can't
5 see this, but what's going on now is that people
6 are looking at the various packages. And we will
7 circle and start. I will ask for any comments or
8 reactions that you may have. And in fact, Tom, if
9 you want to --

10 DR. EISSENBERG: I just want to ask Dr. Heck
11 a question.

12 You mentioned that the warning labels are
13 mandated, and I saw that. Maybe you could clarify
14 for me because I haven't studied the law. It
15 looked like there were four mandated labels, and
16 you could choose which one you put on there.

17 That's not the case? Can you explain it?
18 And they must rotate?

19 DR. LAUTERBACH: Yes.

20 DR. MCAFEE: So several of the products,
21 like one of these products here that I'm looking
22 at, Silver Eagle Labs NicoSpan, does not have a

1 warning on it. What's the explanation for how you
2 either do or don't report?

3 DR. SAMET: Yes, David?

4 DR. ASHLEY: I don't know if you were here.
5 NicoSpan does not contain powdered -- what is it?
6 Ground tobacco. It doesn't contain tobacco,
7 ground, powdered, tobacco.

8 DR. MCAFEE: So it's neither a drug or a
9 tobacco product, sort of, something like that.

10 DR. ASHLEY: It's a tobacco product, but
11 it's not under the jurisdiction of the Center for
12 Tobacco Products as far as we know, at this time.
13 I don't know that a jurisdictional determination
14 has been made.

15 DR. SAMET: Let me ask -- let's take just a
16 few minutes, since we've taken the time to pass
17 these around -- if anyone has thoughts or comments
18 after seeing the packaging, Dorothy?

19 DR. HATSUKAMI: I thought the Marlboro
20 sticks were really quite easy to access, and I
21 would be a little bit concerned about kids getting
22 a hold of them because they look like

1 chocolate-covered sticks in some respects. But
2 circling back to what Dr. Boja had said yesterday,
3 I think he had mentioned that what you want to do
4 with the packaging is to make sure that's not
5 easily accessible to kids, but easily accessible to
6 adults. And so one of my concerns I have about
7 some of the packaging, especially the Camel
8 products, is that it's very difficult to have
9 access to it. And one of the concerns about having
10 it more difficult for adults to have access to the
11 product is that they will transfer some of those
12 products into vehicles that are a lot easier to
13 have access to.

14 I think one of the poisonings that had
15 happened with a child was a result of an adult
16 transferring the product to one that's more easily
17 accessible. So that's kind of my reaction to the
18 packaging or the way it's packaged.

19 DR. SAMET: Bob?

20 DR. BALSTER: Just for clarification also,
21 with the new graphic warnings that are mandated,
22 they will also be appearing?

1 Is that correct? No?

2 DR. DEYTON: That's only for cigarettes, and
3 cigarette advertising, and cigarette cartons.

4 DR. SAMET: Other? Tim?

5 DR. MCAFEE: The other observation that I
6 would have, looking at these, is I think another
7 issue that we haven't talked about very
8 much -- again, this is another thing that
9 distinguishes the marketing of these as a variant
10 or a subunit within smokeless, is co-branding of
11 this sort of plethora of different types of
12 products; that I look at this and say, oh, this
13 reminds me of a toothpick; oh, this reminds me of a
14 blister-pack medication; oh, this reminds me of
15 candy. But they all may be -- or some of them are
16 co-branded with, oh, a Camel; that reminds me of
17 cigarettes.

18 So I think this is another interesting
19 issue, again, with what's going to be very
20 difficult for us to struggle with, without data, is
21 how these are going to impact adolescence around
22 their uptick, but also adult smokers in that,

1 essentially, what I would think we are probably
2 going to do around this is that we're going to be
3 normalizing tobacco products because we're taking
4 something where, currently, we have mostly things
5 that are just associated with the larger brand of
6 being a tobacco product, i.e. a cigarette or very
7 distinctive smokeless products, for which I think
8 people have very specific ideas about, that have
9 taken decades of very hard work on the part of
10 society to establish, around risk.

11 I'm not saying that this is through ill
12 intent or whatever, but I think it's a fairly
13 predictable side effect of doing this, at a
14 minimum, which is that we would have to think about
15 how to not normalize -- having this have a larger
16 impact of normalizing tobacco products in society,
17 and that this would transfer, particularly in
18 adolescents' psyche, but probably in adults as
19 well, to other types of products that we don't
20 associate with risk, regardless of whether they're
21 sold that way or whether they're behind the
22 counter. I see a blister pack of something that

1 looks like medication. I think of positive things.
2 I think of safety. I think of cleanliness.
3 There's a lot of subconscious associations
4 associated with this type of packaging that will, I
5 think, create effects.

6 DR. SAMET: John?

7 DR. LAUTERBACH: But Dr. McAfee, this
8 product has been in the market and its co-product,
9 Ariva, has been on the market for a decade. And to
10 my knowledge, we haven't seen a great deal of
11 adolescent or young adult use of it.

12 DR. MCAFEE: Yes. In that stage, it was
13 kind of the micro-niche. I think the question is,
14 what will happen if these become a much larger
15 portion of the market? And I don't know if they
16 will because of product characteristics. Clearly,
17 again, we're talking about packaging at this point.

18 DR. SAMET: Other comments on what we've
19 seen? Sandrine?

20 DR. PIRARD: Yes. I'm referring back to the
21 comments we heard yesterday about many users saying
22 please don't take this off because it really helps

1 me. I think that if there is indeed some use
2 there, I mean, it would be great. But then
3 obviously, what's the need, then, to kind of put
4 them into very nice packages, to kind of imply
5 that, in a sense, you could also have them in your
6 pocket along with your cigarettes, and along with
7 your matchbooks, and things like that.

8 So I think if there is a use to use them as
9 smoking cessation, a lot of the marketing around
10 it, a lot of some very nice phrase about, you know,
11 take it whenever you want, or this is a very nice
12 alternative, smoking wherever -- I mean, not
13 smoking but using tobacco wherever you want.

14 Clearly, nothing is talking about smoking
15 cessation, not about the warnings, not about
16 labeling, not about the packaging. So I wonder
17 about that.

18 DR. SAMET: Mirjana?

19 DR. DJORDJEVIC: I just noticed that all
20 their products, like Stonewall, they were making
21 labeling on the side. It took me really twisting
22 the pack many different ways until I found it. So

1 that is something that would need to be
2 standardized. And then there was no wonder in that
3 last study which we heard about, youth study, which
4 only showed the front of the picture, there was no
5 label to indicate that that was tobacco products.
6 So labeling should be standardized.

7 DR. SAMET: Dan?

8 DR. HECK: I guess the FDA can clarify. I
9 think that labeling in terms of warning labels is
10 standardized now, so maybe these are older market
11 samples. And just to the point of, your relatively
12 simple message is communicated in the ads, again,
13 the manufacturers are constrained in their ability
14 to give, "May aid cessation," or "May reduce risk,"
15 those messages. So I think the convenience of use
16 or the brand name familiarity are really about the
17 limits of the kind of advertising speech that the
18 companies are presently able to do for these
19 products.

20 DR. SAMET: Ellen?

21 DR. PETERS: To be fair to the tobacco
22 companies, they're not allowed to market it as

1 cessation, as far as I know. And that's an
2 important consideration.

3 Hang on just one second.

4 The one question I had, though, as the
5 market develops -- I mean, you guys have to make
6 money. That's your job. That's just what for-
7 profit companies do. But as the market develops,
8 it may be important -- as the market develops and
9 also as regulation develops, it may be important
10 for you guys to do research on things like what
11 packages wouldn't be attractive to kids, what
12 advertising wouldn't be attractive to kids, at the
13 same time as you promulgate this income-producing
14 product. And I'm curious whether you guys have any
15 thoughts around that.

16 DR. HECK: I guess I'm not aware to the
17 extent such work may be underway or may have been
18 done, but certainly in academic world, which might
19 arguably be the more appropriate venue for such
20 research, those kinds of topics have been explored,
21 I don't know, previously. But I guess I'm not
22 aware, personally as I sit here, to what extent

1 that sort of research may have been done.

2 DR. PETERS: Why do you think that's more
3 appropriate for an academic marketplace as opposed
4 to the companies that are producing the products?

5 DR. HECK: Well, I know that -- I've just
6 seen in the -- all the companies have youth smoking
7 prevention programs active. And I've seen
8 criticism of these in the literature in that some
9 critics will argue that they're not effective or
10 not effective enough, even though I think in the
11 main -- well, in the main, I believe these are
12 contracted to external agencies, and the companies
13 don't tightly control the content.

14 DR. SAMET: We may be wandering too far from
15 the dissolvable point, I think, but thanks.

16 Let's see. Mirjana? No? Okay. Tim?

17 DR. MCAFEE: Well, I just wanted to point
18 out -- we talked about this a little bit yesterday
19 and I've not heard -- I don't believe there's
20 anything that would make it impossible for a
21 tobacco company that was marketing a dissolvable
22 product to pitch it as a substitute to smoking.

1 They can't pitch it as a smoking cessation device,
2 but they are pitching it as a bridging device to
3 allow people -- clearly, explicitly, this has been
4 done both with dissolvables as well as other
5 smokeless products.

6 So there's no reason that they -- there's no
7 regulatory thing that would keep a tobacco company
8 from encouraging people to switch. And I think the
9 bottom line is this is a very important thing. I
10 think if there is evidence to the contrary, it
11 should be surface. But it does not look like most
12 of the dissolvable products have been developed or
13 marketed for that purpose, to serve as a substitute
14 of product that would compete with people for being
15 the primary mechanism by which they get nicotine.

16 I actually wanted to do a correction, or at
17 least I had a different perception, listening to
18 the public comments yesterday. I did not hear
19 anybody say that they had used dissolvables as
20 their primary means of quitting smoking. I heard
21 people who, because this is a dissolvable meeting,
22 talked about, yes, I use dissolvables. But it was

1 predominantly e-cigarettes, which have a
2 dramatically -- appear to have -- their product
3 characteristics are different from dissolvables.
4 And as with smoking, they also use dissolvables.
5 But it was almost, again, they were using it in an
6 ancillary capacity, not as a primary tool.

7 DR. SAMET: I think our last two comments on
8 this topic, and then I think we're going to move
9 on.

10 Bob and then Dorothy.

11 DR. BALSTER: One thing -- obviously, in
12 looking at this array of products, it would be my
13 hope that the committee would be thinking about
14 generating a report that would address future
15 products and product types that may be coming
16 along. This is a relatively broad diversity. The
17 tobacco sticks have a pretty different
18 characteristic product than some of the other ones.
19 So I think we can't exactly predict what is going
20 to come out. There are other versions of
21 dissolvable and smokeless tobacco products that are
22 going to emerge. And I would encourage us to make

1 sure that we're considering recommendations that
2 could apply to newer products that would have
3 different characteristics, for example, different
4 nicotine deliveries and things of that type.

5 DR. SAMET: Dorothy?

6 DR. HATSUKAMI: I just wanted to make a
7 comment related to the whole issue of cessation and
8 what Tim had brought up. The ads for Camel snus do
9 talk about completely switching to the product.
10 Those are some recent ads that have come out. And
11 so certainly, tobacco companies aren't prevented
12 from making a complete switch type of
13 advertisement.

14 But the issue with the dissolvables is that
15 it's unlikely to occur because of the low levels of
16 nicotine, although I cannot speak for the strips
17 because I'm not really sure how that would perform,
18 but for some of the other dissolvables, the levels
19 of nicotine are quite low.

20 DR. SAMET: Let me check. Mark and Arnold,
21 you're disadvantaged by not having seen this, but
22 you want to respond at all to the discussions that

1 we've just had?

2 DR. CLANTON: No. Not having seen the
3 packages, no, but I will have some comments about
4 the report and maybe how it's structured.

5 DR. SAMET: Good. Thank you.

6 Arnold?

7 MR. HAMM: And I have seen most of the
8 packaging; however, I really don't have any
9 comments about it.

10 DR. SAMET: Thank you.

11 So let me suggest that -- we actually had a
12 reminder this morning of our charge -- that we
13 perhaps go back. I think it was the slides we saw
14 on Wednesday that I thought were perhaps most
15 useful. And go back to, yes, this just as a
16 starting point and I think to have a discussion
17 about the charge.

18 We've certainly touched on it already, but I
19 think just to make certain that we have a clear
20 vision of what we are up to. So this is straight
21 out of the Act.

22 You might notice, "impact" is an open word,

1 and that could be positive, negative, mixed,
2 whatever, but it's open. And of course, our
3 charge, as for menthol, extends to children.

4 So why don't we go on?

5 So we have our population charge, risks and
6 benefits to the population as a whole; increased or
7 decreased likelihood that existing users of tobacco
8 products will stop using such products. And I will
9 interpret that as saying, would the availability of
10 dissolvables in the marketplace affect the
11 likelihood of established users changing their use
12 of tobacco products. I think that's tobacco
13 products construed generally; and then a similar
14 comment around initiation, for getting some
15 similarity to the menthol, of course; and
16 March 23rd, not too many shopping days left.

17 Bruce?

18 DR. SIMONS-MORTON: I guess one of the
19 issues that would be helpful to discuss is the
20 extent to which we should be thinking in terms of
21 the available data and to what extent we should be
22 thinking about the potential future.

1 This is kind of hard to reconcile because
2 it's hard to know, in this early market, where this
3 is going. But any decisions that are ultimately
4 made by FDA may be in place for the next 20 or 30
5 years, or some period of time, before there's
6 another chance at this.

7 DR. SAMET: Right. And I think when we get
8 to sort of the proposed way that I've thought about
9 how we might put things together -- I've said we
10 should crystallize what we've heard and what we
11 have identified as the points where we learned
12 something from the materials available, and then I
13 think those for the future-looking recommendations
14 for what additional information should be collected
15 as this story unfolds. I think you're exactly
16 right. And I think you'll find that in the
17 outline.

18 Why don't we look at the next -- so a
19 definition of tobacco product, and then onward,
20 just a reminder. And does everybody want a
21 reminder about what the second bullet refers to?

22 Do you want to comment? Yes, Bob.

1 DR. BALSTER: Going back to that previous
2 slide, again, I am admittedly confused about the
3 definition with respect to the nicotine-only
4 products that have not gone through FDA
5 consideration as drugs, over-the-counter or
6 prescription drugs. So that other thing, which I
7 gather is not considered a tobacco product, but is
8 also not considered a drug because it hasn't been
9 through an FDA approval process as a medication.

10 So what is that, or why is that not?
11 Because it is a component of a tobacco product. I
12 don't understand the placement of that particular
13 type of product, a nicotine-only product that's not
14 been positioned as a medication.

15 DR. SAMET: And if I understand our charge,
16 which is dissolvable tobacco products, that
17 particular product would be -- but would not meet
18 the definition for tobacco.

19 David, help.

20 DR. ASHLEY: You have to remember that the
21 definition of tobacco product is greater than the
22 definition of the products that are currently under

1 FDA's jurisdiction. And so what we're looking for
2 is tobacco products broadly because we have -- and
3 it said it on the slide -- maybe it's the next
4 slide -- "We have expressed the intention to deem
5 all tobacco products within FDA's jurisdiction."

6 So we don't want you to limit right now your
7 discussions. We want you to -- as we said before,
8 there's currently no statutory definition of
9 dissolvable. Many dissolvable tobacco products may
10 meet the current statutory definition of smokeless
11 tobacco. But there may be some dissolvable tobacco
12 products that may not meet the definition of
13 cigarette, cigarette tobacco, roll-your-own
14 tobacco, or smokeless tobacco, and so may not be
15 currently subject to the FDA regulation. But for
16 the purposes of this discussion, we want you to
17 keep the discussion broad.

18 DR. SAMET: Okay, as we broadly
19 discuss -- and I think this is what we just heard
20 from David, in fact. And I think this question of
21 no statutory definition of dissolvable tobacco
22 products, we're probably going to need to make some

1 statement about what we're referring to one way or
2 another, I think, as we talk about that. So I
3 think we should keep that as an important point.

4 I think here, maybe I want to distinguish
5 between what we're not asked to do and what we are
6 asked to do. So we were asked in our charge to
7 look at increased or decreased likelihood of users
8 of tobacco products not using them or changing use,
9 I guess, and the same issue on non-smokers or non-
10 users of tobacco products and likelihood of
11 increasing or decreasing use.

12 So I think the distinction lies in the kind
13 of evidence that one would use actually to
14 determine if it's a cessation aid, which we know
15 specifically the kinds of randomized control trial
16 data that one would look for. So I think that
17 distinction should be clear to everyone.

18 The substantial equivalent, I think we
19 understand, that's not our issue. And then hiding
20 down there is to evaluate individual
21 applications -- that's product applications -- and
22 to address use of dissolvable tobacco products as

1 potential modified-risk tobacco products.

2 So we I think do not have a charge to
3 specifically address that last point, which I think
4 is important.

5 Bob?

6 DR. BALSTER: Just to be really clear, that
7 first bullet there about dissolvable products as a
8 cessation aid, I take that to specifically mean
9 that we are not to be considering, in effect, what
10 would support a claim of a use as a cessation aid,
11 that that's simply not being asked of us, whether
12 the data exists or does not exist for a claim, as a
13 cessation aid.

14 DR. SAMET: Right, right. Tim?

15 DR. MCAFEE: Just two clarifying questions
16 around this. What I would say is the first bullet
17 does not, however, mean that we are not to consider
18 the impact of the further expansion of dissolvables
19 or continuation of dissolvables in the market in
20 terms of the population behavior of smokers,
21 smokeless users, and non-smokers, which
22 is -- because we had this earlier conversation

1 about cessation, that cessation is different than
2 what happens at the population level, in terms of
3 whether people quit smoking, switch over,
4 et cetera. Those things are part of the charge.

5 DR. SAMET: Say that again, Tim. Let me
6 just try and get it.

7 DR. MCAFEE: Well, one of the things that
8 we're specifically being asked to do is to look at
9 the population effects of dissolvables on people's
10 behaviors in terms of initiation, quitting,
11 et cetera. That's separate than it being a
12 cessation aid. Right?

13 Then the last one, I guess, although we're
14 not being asked to weigh in on the question of
15 whether, essentially, FDA should allow dissolvable
16 manufacturers to make a modified-risk claim, which
17 is a very specific thing, still we are going to be
18 considering issues associated with whether their
19 use does actually decrease risk.

20 DR. SAMET: To users?

21 DR. MCAFEE: To users.

22 DR. SAMET: Yes.

1 DR. MCAFEE: So in other words, that's a
2 very technical -- these are each very technical,
3 specific things, but the concept of whether or not
4 dissolvable use might modify risk would still be
5 something that would weigh into deliberations.

6 DR. SAMET: I thought I heard something else
7 in your comment originally. And let me see if I
8 can phrase it, that you talked about the expansion,
9 or pool or suite of smokeless products. And I
10 thought you were in part saying, or going to say,
11 that as we consider dissolvables, we have to
12 consider them in the context of the enlargement of
13 the array of smokeless products, that that's part
14 of our context here.

15 I don't know whether you meant to say that,
16 but I think that should be part of what we think
17 about.

18 DR. MCAFEE: It's an interesting and
19 important point that I would like to be able to
20 claim credit for, but I think you get to claim
21 credit for it.

22 DR. SAMET: No need. David?

1 DR. ASHLEY: Let me try to clarify and
2 probably confuse it more, but I will try. We
3 clearly want the committee to consider the impact
4 of dissolvable tobacco products on the use of
5 tobacco products. But we don't want the committee
6 to consider tobacco products in the same context
7 that CDER would be looking at these products, as
8 cessation aids.

9 The second thing is to be clear that when we
10 have to consider whether something should be a
11 modified-risk tobacco product, there are many
12 considerations that are very specific to that
13 particular product, its advertising, its labeling.
14 There's a whole list of things that we've got to
15 consider very specifically related to that
16 particular product.

17 So we do not want the committee to go in and
18 make generalities that we can't interpret because
19 we have to look at specific products and understand
20 those details of the specific products.

21 Again, I hope that didn't confuse you more.

22 DR. SAMET: I think the first point was

1 clear. I think the second point, a little less
2 clear, but I think I understood what you're asking
3 for. You want something useful.

4 [Laughter.]

5 DR. SAMET: Okay, just continuing down.

6 Let me ask, actually, David, you
7 want to amplify a little bit on this? I think that
8 might be helpful.

9 DR. ASHLEY: Again, the first one is what I
10 was saying just a few minutes ago. We don't want
11 you just to limit to the things that are currently
12 under our jurisdiction. So we don't want you to
13 say, are they cigarettes, are they smokeless
14 tobacco, are they roll-your-own. We want you right
15 now to be inclusive even if they don't fall within
16 our jurisdiction, but as long as they do fall
17 within the definition of a tobacco product.

18 The second one is, there is no definition in
19 the statute of what a dissolvable tobacco product
20 is. We're not asking the committee to come up with
21 a dissolvable tobacco product definition as advice
22 to FDA. But we are interested in the committee, as

1 appropriate, to say, for our own deliberations and
2 what we are doing today, this is what we're going
3 to call a dissolvable tobacco product; so as is
4 appropriate.

5 DR. SAMET: Neal?

6 DR. BENOWITZ: Could you just clarify,
7 David, what is the definition of smokeless tobacco?

8 DR. SAMET: We've seen it.

9 DR. ASHLEY: That's the definition of
10 smokeless tobacco right there.

11 DR. BENOWITZ: It would seem from that, that
12 there is no way that dissolvable tobacco would not
13 meet that definition. Right?

14 DR. ASHLEY: I'll read these to you again.
15 "Many dissolvable tobacco products meet the current
16 statutory definition of smokeless tobacco." Many
17 of them do. "Some dissolvable tobacco products may
18 not meet that definition."

19 DR. BENOWITZ: Yes. I'm just trying to
20 figure out how they may not, how that would work.

21 DR. ASHLEY: Well, if it doesn't consist of
22 cut, ground, powder, or leaf tobacco, or if it's

1 not intended to be placed in the oral or nasal
2 cavity, then it wouldn't be smokeless tobacco.

3 DR. SAMET: I'm tempted to ask what cavity
4 it might be placed into.

5 [Laughter.]

6 DR. SAMET: Was that all cleared up for you,
7 Neal?

8 I think we just need to say what we're
9 referring to explicitly, and I think that will get
10 us off the hook.

11 So I think now this is just the things that
12 we've -- and then, of course, what we've done. So
13 I'm not sure. So I think we should probably move
14 on from the charge. Let me just see if there are
15 any last matters.

16 Sandrine?

17 DR. PIRARD: Quick question. This morning,
18 the word "recommendation" was brought in. And
19 basically, the comment was that we would discuss
20 that later. So is it that in addition, to kind of
21 provide some -- like some I guess kind of summary
22 of the evidence, of kind of sold on whatever has

1 been presented, the committee has to give some
2 recommendation or is encouraged to give some
3 recommendation to FDA?

4 DR. SAMET: Yes. I think we're going to
5 come to this.

6 So why don't we -- I put together just some
7 things just to help guide our discussion. I just
8 want to remind you of a couple things. One is that
9 we do have the list of, I think, 13 questions.
10 Probably, I don't want us, for the moment, to bog
11 down in those 13 questions. There are some
12 details, and for many of them, we have seen no or
13 very limited evidence.

14 So what I think I'd like to do is start at
15 the top about what we're going to do in terms of
16 meeting our task. So I put together a few very
17 informal slides; and so the things I think we need
18 to talk about. So one is just a framework for the
19 report, and that would be something akin to what we
20 did in menthol, just a general way of thinking,
21 particularly at the population level, about impact.

22 There was, in the note that came from

1 me -- I think we sent it twice now -- a figure that
2 we'll come back. So something like that, to think
3 about these questions particularly around
4 likelihood of increased or decreased use of tobacco
5 products or initiation of tobacco products.

6 We've heard a lot of evidence between what
7 was presented at this meeting and at our July
8 meeting. And one thing I think we need to do today
9 is to really hone in on what we think we've
10 learned, and try and identify what we've learned
11 from the many gaps that we know are there in our
12 understanding of these products in relationship to
13 our charge; that we would address the charge in a
14 brief summary -- and we'll talk about how to get
15 there -- but what would the summary be?

16 Well, the summary would be related to our
17 findings, and all the evidence that we have heard
18 in relationship to our charge and any
19 recommendations that we might be offering around
20 information, future information gathering,
21 research, and surveillance.

22 The summary would be a summary of a lot of

1 material, some of which would be recorded in the
2 form of the record of our discussions, the
3 presentation materials to TPSAC, the peer-reviewed
4 literature that has been identified and summarized,
5 and so on. And I think we subsequently have a
6 description, but that would also be with that a
7 summary, if you will, of all of this material.

8 So just a reminder about the broad classes
9 of material we've heard, the peer-reviewed
10 literature, a relatively small number of articles
11 that we've discussed on a number of occasions, the
12 industry presentations going back to July, the
13 industry documents, both those that we've discussed
14 openly and the commercial confidential documents,
15 the open public hearing input, the review of the
16 Swedish experience, and then the Indiana
17 experience, and the presentations that we heard
18 today about these products and youth, both high
19 school and college.

20 So one of the things I'd like us to do
21 before we go home, one of the things we have to do
22 before we go home, is to go through each of these I

1 think as a group, sort of say what it is we've
2 learned, because that's going to be an important
3 part of our record of findings -- I think we can go
4 on -- and that there would be a summary of this.

5 So I want everybody to relax. We're not
6 talking about menthol, too. Okay? So what we're
7 talking about is a brief summary, and we will talk
8 about how we get there. But we'll probably need
9 that summary relatively soon and in front of us for
10 discussion at our March 1st, 2nd meeting. And the
11 items in it might be what our charge was, how we
12 approached our charge, what materials we looked at
13 in very broad classes, but not doing what was done
14 in the menthol report, where there were a whole set
15 of systematic reviews of the evidence.

16 But that would include our key findings, so
17 we really will have to get at that today. And our
18 answer to the charge, our statements about impact,
19 and recommendations for further information
20 gathering, research, and surveillance.

21 So what I'd like us to do today is to really
22 approach and discuss these elements of this summary

1 so that they can be summarized. And I think that
2 might be it. So that's something for us to fill
3 in.

4 So that's thoughts about the general
5 approach. So that leaves us with our task for
6 today, to discuss framework, to discuss findings in
7 the evidence, to come to some initial thoughts
8 about our impact, our overall charge, and think
9 about research and so on.

10 So let me ask, first, FDA, do you have
11 feelings about this general approach, and
12 responsiveness to our charge and what's needed?

13 DR. ASHLEY: Yes. I think that's fine. I
14 would have just changed a couple of words that you
15 said when you said it needs to be done relatively
16 quickly. I would say it has to be done very
17 quickly. And when you said what we would plan to
18 do was, at the next meeting, we would review the
19 report; I think we will, at the next meeting,
20 review the report. And so just changing a few
21 words that you used, Jon.

22 DR. SAMET: Relatively quick, it's all

1 relative.

2 [Laughter.]

3 DR. SAMET: Okay. Thank you, David.

4 Anything else on this? So I think
5 everybody's got a sense of what we need to get done
6 and I think hopefully in rough agreement with the
7 approach.

8 John?

9 DR. LAUTERBACH: Dr. Samet, you seem to be
10 asking us to build the house from the roof down
11 instead of from the foundation up. So do you have
12 any idea? Can you enlighten us what you think the
13 roof should look like? In other words, what would
14 you like to see in the report?

15 DR. SAMET: So I've given you the
16 broad -- the house analogy did not help me. But
17 just to say what needs to go in the report, go back
18 to this. The report is a broad set of things. So
19 let's structure that out first.

20 So the report in fact includes the evidence
21 that we've looked at. That includes presentations.
22 That includes peer-reviewed literature. The report

1 includes a summary. And I think there was an
2 outline proposed for the summary. And what we
3 really need to do today is fill in what goes into
4 that summary, and based on our discussions about
5 the substantial amount of evidence that we've seen,
6 which while substantial, we all know has many, many
7 gaps in it.

8 Yes, please.

9 DR. LAUTERBACH: Dr. Samet, we are supposed
10 to come up with some recommendations, and for
11 starting the discussion, expediting things. What
12 do you think those recommendations should be?

13 DR. SAMET: I actually think -- now, I'm
14 going to go back to the house. I think you want to
15 put the roof on when we haven't built it yet. So I
16 think actually we need to have the discussion that
17 leads up to that first. And again, if we go back
18 to the description of the summary, I think the
19 next -- so summary, I think actually what we should
20 probably do is start with some of the elements
21 here, discuss them, and end up at the
22 recommendation point as a last one because I think

1 some of that will be around what kinds of
2 information are going to be needed to address the
3 many gaps we're going to find.

4 David?

5 DR. ASHLEY: Yes. And I think I know where
6 John's coming from and Jon's coming from. I think
7 one of the things that would be very useful is to
8 start talking about key findings and get views of
9 the committee what the key findings were that you
10 have heard or you've gathered over the last meeting
11 and this meeting, and identify what those key
12 findings are, because, to me, that's the crux of
13 what the report will be.

14 DR. SAMET: Yes. I certainly agree. If you
15 go back to the -- that one. So if we were to start
16 with this and maybe even, in real time, put under
17 each of these what we think are, if you will, the
18 key findings, I think that would be a way for us to
19 be organized.

20 For example, under the Swedish experience, I
21 think there are several points that we might put
22 that we've discussed and I think pretty well

1 crystallized in our discussion on Wednesday and the
2 bit of follow-up discussion we had on Thursday.

3 So I think one of the things I had intended
4 to do is exactly what David said. So actually, I'm
5 going to suggest, with the limited time, that we
6 just get going and not spend too much more time
7 worrying about the process, or we'll be
8 rescheduling airplanes.

9 DR. PIRARD: I just have a quick question.
10 And I know I missed a part yesterday, so it might
11 be when you discussed that. But are you planning
12 to use those questions under each of those, I don't
13 know how many questions.

14 DR. SAMET: You're talking about the 13
15 questions?

16 DR. PIRARD: Yes, the 13, or use something
17 that's --

18 DR. SAMET: I think the 13 questions may be
19 something we can circle back to. I think to start
20 delving into those in detail, knowing that many of
21 them were just simply I'm going to be unable answer
22 is probably not going to be too productive. I

1 think it would probably be most valuable first to
2 sort of pull out our really key, big thoughts, if
3 you will.

4 Yes, Bob?

5 DR. BALSTER: Just to be clear, your
6 suggestion that we proceed with this step before we
7 do the discussion of the framework that you
8 presented to us at the forum --

9 DR. SAMET: Yes. I actually think we
10 probably ought to start at this step and then see
11 how we fit everything into the framework, because I
12 think we've heard the presentations. It's all
13 fresh in our minds, and I think we can pull this.

14 So let's actually start with the
15 peer-reviewed literature. And we have the, what,
16 25 total studies, I think. And 21 of them or
17 whatever were summarized in the RTI presentation.
18 We have authors of a number of those studies here.

19 So let's think for a moment about the
20 sub-bullets.

21 Actually, Caryn, what we could do is maybe
22 start a slide for each of these, so if we had one

1 that said peer-reviewed literature -- just make a
2 new slide. And let's start with the first one,
3 would be peer-reviewed literature, and let's talk
4 about the key points.

5 I'm actually going to ask Dorothy maybe to
6 lead off the discussion on this.

7 DR. HATSUKAMI: So I think some of the key
8 points for the peer-reviewed literature would be
9 constituent yields, abuse liability, potential
10 health effects, consumer perception, and consumer
11 response. Those are the categories I can think of.

12 DR. SAMET: Your last two were consumer
13 perception and consumer response.

14 DR. HATSUKAMI: Yes. I guess I'm not really
15 sure to what extent we had information on health
16 effects, other than the Swedish experience.

17 DR. BALSTER: But that doesn't come from the
18 peer-reviewed literature. I'm just also wondering
19 that. I'm trying to see what in the peer-reviewed
20 literature was on health effects.

21 DR. SAMET: So we did have some discussion
22 about the -- actually, we had the presentations

1 from RTI with the follow-up of the various
2 cessation trials with NRT as one body of evidence
3 that is from the peer-reviewed literature and the
4 Swedish experience.

5 So let's start with -- I think, Dorothy, the
6 first category you mentioned was constituent
7 yields. And as an overall single-sentence finding
8 around constituent yields --

9 DR. HATSUKAMI: My perception is, in looking
10 at the literature, that there is variability across
11 the dissolvable products, but they tend to be lower
12 than conventional products here sold in the United
13 States, as well as comparable or lower than what
14 you see in snus products in Sweden. And that's
15 related to TSNAs, and nicotine. Yes.

16 DR. SAMET: Neal?

17 DR. BENOWITZ: I think we also have the
18 product composition, which is related to this, too.
19 We also have data on product composition, which is
20 related to the yields.

21 DR. SAMET: Bruce?

22 DR. SIMONS-MORTON: So for me, there are two

1 questions. One is about the variability in the
2 products. It seems that the manufacturing process,
3 as well as the tobacco that's used, can result in
4 different levels of nitrosamines. It would make
5 sense to have products that are as low as possible,
6 and it seems like there's some potential to do some
7 good there.

8 The issue of nicotine level is a whole
9 nother issue because I would be interested in the
10 committee's view about whether the relative
11 advantages of having these gradients or of having
12 higher levels -- which would be less encouraging
13 for initiation, or lower levels, which would be
14 more encouraging from a health point of view, if
15 any substitution were to take place.

16 DR. SAMET: So it seems to me I'm going to
17 suggest that we not quite go there because I think
18 we should stick to the findings based on the
19 literature we have. I mean, that may be something
20 for the future, that there's a research need. But
21 I think, for the moment, on the peer-reviewed
22 literature, let's just sort of stay with what we

1 have in front of us.

2 Tom?

3 DR. EISSENBERG: I'm sorry. I just need a
4 clarification. Yield, are we talking about what's
5 in the product or what's in the user?

6 DR. HATSUKAMI: I was referring to what's in
7 the product. Yes.

8 DR. EISSENBERG: So then I guess I hope we
9 add to that delivery.

10 DR. SAMET: So if we were to crystallize
11 this finding, it would be variability in product
12 yield and delivery of nicotine, and the other
13 market we saw a lot of was the TSNAs. And then the
14 comment, Dorothy -- I'm not sure how you would
15 phrase this, but at least in comparison to --

16 DR. HATSUKAMI: Conventional products sold
17 in the U.S., as well as -- these dissolvables are
18 lower than the yields, the TSNAs, the nicotine
19 yields, compared to most of the conventional
20 products sold here in the United States and are
21 equal or lower to those products that are sold in
22 Sweden, snus products sold in Sweden.

1 DR. SAMET: By conventional products, you're
2 including smoked cigarettes?

3 DR. HATSUKAMI: Yes. It would be compared
4 to smoked cigarettes, but also to the smokeless
5 tobacco products.

6 DR. SAMET: Yes, Bob?

7 DR. BALSTER: I'm not trying to be rigid or
8 anything, but I do think that statement is
9 supported by the evidence but not specifically by
10 the peer-reviewed literature, which is only really
11 one paper on composition, that only looked at a few
12 products; so is supported, yes, by the other
13 information we got, say, for example, from the
14 analyses that were commissioned.

15 So I support the conclusion. I'm just
16 saying, if we're trying to categorize as where it
17 is coming from, it's only limitedly coming from the
18 peer review literature.

19 DR. SAMET: Okay. So good point, and we
20 probably -- so as we go back through and talk, for
21 example, about the analysis we heard yesterday, I
22 think that's an important point, sort of the

1 corroboration between what's in the peer-reviewed
2 literature and these additional analyses. So this
3 will be just sort of an organizational issue. But
4 just to keep our discussions a little bit
5 organized, if we could stick with the peer-reviewed
6 literature, that would be a very good reminder.

7 Let's see. And in fact -- let's see. Let's
8 keep going down your list, Dorothy. Abuse
9 liability?

10 DR. HATSUKAMI: You want me to give all the
11 answers? Okay.

12 DR. SAMET: Well, certainly, you can offer,
13 and then I think others will weigh in for sure.

14 DR. HATSUKAMI: So the abuse liability of
15 these dissolvable products tend to be less than the
16 abuse liability of cigarettes and
17 conventional -- and the majority of conventional
18 smokeless tobacco products sold in the U.S.

19 DR. SAMET: Tom?

20 DR. EISSENBERG: I don't disagree with that
21 statement, but I wonder how abuse liability has
22 been formally assessed in the peer-reviewed

1 literature.

2 Are you referring purely to subjective
3 effect profile?

4 DR. HATSUKAMI: I think, in part, I'm
5 referring to not only the studies that we've done
6 in the laboratory, but some of the surveys as well.
7 It appears that some of the surveys demonstrated
8 that, for example, Ariva is not used. There isn't
9 a high uptake of Ariva. The people that have used
10 it have not continued to use it. So there is a
11 lack of persistent use of these products.

12 In terms of the results in the laboratory, I
13 don't know. What we find is that -- especially for
14 the lower nicotine yield products such as Ariva,
15 you do see less self-administration of those
16 products as well as less positive subjective
17 response or satisfaction of those products, less
18 suppression of withdrawal symptoms.

19 That being said, I guess your point is, we
20 haven't really tested all the products, so that it
21 may be most relevant to the dissolvables that have
22 been tested, which tend to be the Ariva and the

1 Stonewall products.

2 DR. EISSENBERG: We've conducted limited
3 testing in terms of the products. We've also
4 conducted limited testing in terms of the array of
5 behavioral and other abuse liability testing
6 methods that are available to us. And also, we've
7 conducted limited testing in terms of the
8 populations, which have been almost entirely
9 limited, in fact, I think entirely limited to
10 tobacco users. An abuse liability assessment would
11 be extremely important in non-tobacco users,
12 especially younger non-tobacco users.

13 DR. SAMET: So let me ask, in terms of the
14 way Dorothy phrased the answer -- and, again,
15 everything is based on what we have, of course, and
16 not what we don't have. And so the question is, is
17 what Dorothy said about abuse liability reasonably
18 stated, with the caveat that exploration of this
19 question is still ongoing and not all methods have
20 been looked at, not all aspects of the question
21 looked at. But what we've learned to date, is that
22 a fair summary, Tom? And that's what I think is

1 the important point for our discussion.

2 DR. EISSENBERG: Well, what I heard Dorothy
3 say sounded a little bit broader than I might want
4 to put it.

5 DR. SAMET: Bob?

6 DR. BALSTER: I would just comment on that
7 exact point, too. So I have a fair bit of
8 experience on abuse liability assessment, and I
9 have served on the CDER, Drug Abuse Advisory
10 Committee on Abuse Liability Assessment and what it
11 takes to make a judgment about abuse liability of a
12 pharmaceutical product. I mean, the amount of
13 information that's available at the present time
14 about dissolvable products is far below what you
15 would need to make any kind of a strong statement.

16 So I would certainly not disagree with what
17 Dorothy is saying, but I would put a very strong
18 reservation on -- that this is based on a
19 relatively small set of data of abuse liabilities,
20 not just laboratory studies. It involves a lot of
21 things.

22 I also think we have to be really careful of

1 the fact that what we say may have to be referring
2 to future products that may have different
3 characteristics, that would be included in this
4 branch. So I would want to see that conclusion of
5 abuse liability be very, very soft.

6 DR. SAMET: Tim?

7 DR. MCAFEE: Yes. I would just echo that I
8 think you need to be really careful about the
9 wording about this and that, particularly, I think
10 there are a number of characteristics of the
11 dissolvables that, in fact, might make them more
12 prone to abuse liability in terms of youth
13 initiation as a product, the data that we saw in
14 terms of the analogs to candy, et cetera

15 The lower nicotine levels, although they
16 make them less prone to abuse liability in
17 established smokers, may make them more prone to
18 abuse liability in people who are virgin to
19 nicotine and tobacco because it lowers the chances
20 that they're going to have an extremely aversive,
21 negative series of side effect experiences to
22 nicotine. So they may be more prone to abuse

1 liability as a starter product for non-tobacco
2 users than even cigarettes. It's speculative, but
3 important.

4 DR. SAMET: Dorothy?

5 DR. HATSUKAMI: I'm sorry. I think you are
6 really right, that we're talking here about
7 pharmacological abuse liability, and there's more
8 to the initiation of a tobacco product than the
9 pharmacology. And so we're talking about the
10 packaging, the appeal, the way it feels in the
11 mouth, and so on, and so forth.

12 So I think you're right. We need to clarify
13 that we're talking here about the pharmacological
14 abuse liability and not necessarily some of the
15 other factors that are going to be responsible for
16 the uptake of a product.

17 DR. SAMET: Bob?

18 DR. BALSTER: Just to state quickly, the
19 most compelling evidence -- and it's important
20 evidence -- is essentially the relative apparent
21 popularity of use of the existing long-term
22 products, Ariva and Stonewall. That's been

1 mentioned before. They have been around a long
2 time, and they haven't made much of a penetration
3 into the youth consumption market. I think that's
4 the most important evidence that we have. And to
5 which that can apply to the other dissolvable
6 products is unclear, but that's actually quite
7 important evidence.

8 DR. SAMET: Mark and Arnold, should you want
9 to weigh in at any point, just cough or something.
10 Make some noise.

11 I think what I was going to do is move us
12 along fairly quickly. I know there's a lot to
13 discuss on each of these. But let's go -- the next
14 category under our peer-reviewed literature,
15 potential health effects. And here we have
16 information on the presence of TSNAs and we have
17 information on nicotine. We have oral tobacco
18 experience generally, and we of course have no
19 direct long-term effects of dissolvable
20 tobacco -- I was about to say disposable tobacco
21 products.

22 [Laughter.]

1 DR. SAMET: - but dissolvable products to
2 date.

3 So again, we had some discussion about
4 nicotine, per se. We've had some discussion about
5 the cancer risk and the oral health risk, all of
6 which say there should be some basis for concern,
7 but with limited quantification of risk, I think
8 would probably be fair to say. And in the long-
9 term studies we represented with nicotine
10 replacement therapy studies didn't provide any
11 indication of risk, but a relatively small body of
12 evidence there.

13 So thoughts here? Neal?

14 DR. BENOWITZ: Certainly, the profile looks
15 like it should be less hazardous than smoking
16 cigarettes, for sure. We know that.

17 DR. SAMET: Yes. And so that is the
18 ceiling, if you will, of risk. And then going from
19 there to a lack of risk, can we give an indication?

20 DR. BENOWITZ: I don't know if we can say
21 that, but we can also say that it also looks less
22 than commercial smokeless tobacco products that are

1 marketed in the U.S. in terms of likely risk. So
2 we could probably say that as well.

3 DR. SAMET: Tim?

4 DR. MCAFEE: I'm looking at Dorothy's list in
5 the peer-reviewed literature, and I think the topic
6 that is missing here is potential population health
7 effects. And if we don't directly address that,
8 then I think, in this section, we have to be clear
9 that you can't just say that the risk profile is
10 low because if somebody only uses dissolvables,
11 they will have less risk, because we have little or
12 no evidence that that's the way they're being used.

13 Then the real health effect question is,
14 what impact does it have as they are being used or
15 could be used, which is that they're going to be
16 used as a probably low grade substitute for a small
17 number of cigarettes and all the other complex
18 issues relating to it.

19 So that could be on a different topic, but
20 we don't have to --

21 DR. SAMET: Right. So actually, I fully
22 agree we need to come to what you discussed, and

1 that really goes back to the charge and how we'll
2 put the charge -- how we'll put the evidence
3 together that we glean from these separate pieces,
4 presumably within the framework.

5 So what I was trying to do now is to just
6 focus in a little bit in terms of our review, our
7 findings from the evidence that's been put in front
8 of us. I understand what you're saying, but that's
9 a question of how we use all this to think about
10 the impact.

11 Tom?

12 So it's an artificial distinction, but I'm
13 doing it to make sure we get this review done.

14 DR. EISSENBERG: Okay. I don't want to
15 belabor the point, but I guess it just seems that
16 the language is pretty important. The profile
17 looks like it should be less hazardous than
18 cigarettes. What is it? I think the it, you mean
19 is exclusive use of dissolvable tobacco products.

20 Is that correct?

21 DR. BENOWITZ: Yes. That's right.

22 DR. EISSENBERG: I think it's important that

1 we keep these qualifiers in mind.

2 DR. BENOWITZ: Yes. And I think we should
3 also make it clear that our comments are made on
4 the dissolvable products that are currently
5 available that we looked at, because someone can
6 make a dissolvable that looks much difference than
7 this. And so if we're trying to generalize two
8 dissolvable products, we can only say we looked at
9 five products or whatever we looked at.

10 DR. SAMET: Bob?

11 DR. BALSTER: Could I ask a question? Do we
12 think there's enough evidence to suggest that there
13 could be variability among the existing dissolvable
14 products in health effect risk? Is there enough
15 evidence about that to say that there is or could
16 be differences among them? I would say there could
17 be differences among them.

18 DR. SAMET: I remember we saw differences in
19 TSNA levels, but, again, that would relate back to
20 actual topography of use, so we -- where that's
21 limit.

22 Mirjana?

1 DR. DJORDJEVIC: I would just also include
2 heavy metals, where TSNAs stand, because they're
3 present in tobaccos, which are used in the
4 products.

5 DR. SAMET: Let's see. So this potential
6 health effects, any other comments here? And I'm
7 still sticking, Dorothy, with your five points. So
8 if we do, the next one is consumer perception.

9 Sorry to put you on the spot, but --

10 DR. HATSUKAMI: Then why did I deserve this?

11 So I think there aren't that many articles
12 that have been published on consumer perception.
13 The only one that I remember is the one that Mark
14 Parascandola had published, and I may be wrong on
15 that.

16 But I think that one of the findings was
17 that the Ariva product in particular was not
18 perceived as being a tobacco product or was
19 perceived as being a non-tobacco product among a
20 portion of smokers.

21 But I think that that's generally of
22 concern, not just based upon the peer-reviewed

1 literature, but also based upon some of the
2 presentations that we heard as well. But as I
3 recall, that was that one piece of peer-reviewed
4 literature that showed that there may be a
5 misperception in terms of what these products might
6 be.

7 DR. SAMET: Fred?

8 DR. PAMPEL: We did hear from the public
9 comments that smokers misperceive dissolvable
10 tobacco as dangerous. But I don't recall any
11 surveys or any peer-reviewed literature to back up
12 that fact.

13 Am I right? Do others remember any?
14 Otherwise, we would want to add that in, but if
15 this is peer-reviewed literature, there's nothing
16 to back up that.

17 DR. SAMET: Yes. And I think we'll have to
18 look across our different lines of evidence and
19 come to some more synthetic findings as we go on.
20 So hold your point. I think it's an important one.

21 Let's see. So consumer perception and last,
22 your fifth -- yes, Bob?

1 DR. BALSTER: There is a study in the
2 peer-reviewed literature on this issue of being
3 used in combination with other tobacco products,
4 and there is some evidence to support from the
5 peer-reviewed literature that that could be the
6 case; that there's a perception that they could be
7 used that way. And I'm thinking of particularly
8 the O'Hegarty article.

9 DR. HATSUKAMI: That's right, that there
10 should be -- or there's co-use. The product is
11 primarily for the purpose of using along with
12 cigarette smoking. Yes.

13 DR. SAMET: Then the last consumer
14 response -- one more to go, Dorothy.

15 DR. HATSUKAMI: I think that in terms of the
16 peer-reviewed literature, my recollection is, both
17 in the laboratory studies and in terms of surveys,
18 that of the products that were tested, people did
19 not respond positively to the dissolvable products.

20 There was not very much satisfaction from
21 these products and, in fact, I think it was an
22 O'Connor study that showed that they would prefer

1 using a medicinal product compared to a dissolvable
2 product. So that's my recollection in the
3 literature, that there wasn't a very
4 overwhelmingly, positive response to the
5 dissolvables.

6 DR. SAMET: Other comments? Let me check.
7 Mark, Arnold?

8 [No response.]

9 DR. SAMET: I guess no comments.

10 So this was our look at the peer-reviewed
11 literature. The next broad category that we looked
12 at was the industry presentations. Is that
13 number 2?

14 So here, I want you to be careful about what
15 we heard on Wednesday morning in the commercial
16 confidential material versus what we heard in July
17 and outside of that; so findings in the industry
18 presentations, again, relevant to our charge.

19 Ellen?

20 DR. PETERS: Actually, I had a point back on
21 the last slide, if I could, just very quickly, on
22 the health risks that are posed. I don't think

1 there was a comment made about the absolute risk of
2 the product. Now, mind you, that's only important
3 if there are people who otherwise wouldn't have
4 used to tobacco, use dissolvables. But it's sort
5 of -- there's something that's missing in there, if
6 we think there are --

7 DR. SAMET: I think that comes in the
8 impact. I think that's where we're going to get to
9 that. That's really part of the likelihood of
10 non-smokers; the availability of these products
11 will influence use of tobacco products by persons
12 who are otherwise non-smokers or not users of
13 tobacco.

14 DR. PETERS: Right. I understand that, but
15 right now, under potential health effects, you only
16 have profiles in comparison to cigarettes, and
17 profiles in comparison to other smokeless tobacco
18 products, and nothing about the absolute risk.

19 DR. SAMET: No. I think that will be -- I
20 think we did actually touch on that, and I think
21 certainly that would be in the summary.

22 So next, onward to industry presentations.

1 And, again, what have we gleaned from those,
2 remembering back to July, we actually had fairly
3 substantial submissions from the industry.

4 [No response.]

5 DR. SAMET: Remembering back to July is a
6 challenge, but -- and, again, I think here we have
7 heard a little bit about what is in these, we
8 understand. I mean, this is all overlapping around
9 yield issues and so on. But is there something
10 that we want to crystallize out of that set of
11 presentations? And one possibility is that there
12 is not.

13 Tim?

14 DR. MCAFEE: Jon, are you including with this
15 the review that Dr. Southwell did of the
16 industry-submitted documents, or are you only
17 interested in the literal, oral presentations?

18 DR. SAMET: We can certainly lump -- I don't
19 know how I did it on my slide, separate, but maybe
20 that's an artificial distinction.

21 DR. ASHLEY: On your slide, they're
22 separate.

1 DR. SAMET: Yes, they're separate. But why
2 don't we just take -- I think maybe that
3 would -- why don't we just take industry materials
4 that we've heard? That would include the
5 presentations by industry representatives and also
6 the findings from the document reviews.

7 So for example, there, we heard about
8 marketing, and I think there probably are some
9 findings we should make, so let's just be a little
10 more encompassing here.

11 Yes, Bob?

12 DR. BALSTER: I can offer one. It's
13 certainly clear that the industry, in all the
14 presentations that we saw, support restrictions on
15 sales to children and support steps to prevent the
16 access of these products to children.

17 DR. SAMET: Tim?

18 DR. MCAFEE: I would add that it seemed that,
19 from Dr. Southwell's review in terms of the
20 marketing, the emphasis was on dissolvable products
21 as accessory items for current smokers, and as a
22 mechanism to curb craving temporarily, and for

1 impression management.

2 DR. SAMET: I think that message came
3 through quite clear, and I think it's an important
4 finding.

5 Would everybody agree? Okay -- that
6 dissolvables are accessory products for established
7 smokers and used to deal with craving and for
8 circumstances where social perceptions weigh
9 against smoking.

10 Is that roughly it, Tim?

11 Yes, Bob?

12 DR. BALSTER: Again, it may be important to
13 say what's not in there. It seems as if the
14 industry is not positioning these products as
15 smoking cessation products. I mean, they haven't
16 done studies to suggest that. That doesn't seem
17 part of their positioning. So they certainly are
18 not being positioned that way.

19 DR. SAMET: We have been reminded by Dan
20 several times that they couldn't be.

21 DR. BALSTER: Certainly not in terms of
22 promotion and advertising, but one could imagine

1 they could do research on that.

2 DR. MCAFEE: But again, just to reiterate,
3 they could be positioned as, for instance, Camel
4 snus has sporadically positioned itself as a
5 substituted product, not a cessation product, but
6 you can do it. You can switch from cigarettes to
7 dissolvable X. They could do that, and there's no
8 evidence that they are trying -- any of the
9 existing large commercial products are trying to
10 position themselves that way.

11 DR. SAMET: Yes, Fred?

12 DR. PAMPEL: I don't think they presented
13 any studies that showed that the products increased
14 cessation, but they did present results. And there
15 are some in the commercially private material -- I
16 hope I can just talk about general findings rather
17 than specifics -- that users of the products smoked
18 fewer cigarettes. They didn't stop, but they cut
19 down. At least, that's the evidence they
20 presented.

21 DR. SAMET: Sandrine?

22 DR. PIRARD: Yes. When referring to

1 established smokers, it seems that some of the
2 information we get was referencing to also snus
3 user, MST user, so not just -- I would say not just
4 established smoker, but also people using other
5 forms of tobacco, as being potential target.

6 DR. MCAFEE: I had a question about those
7 studies as well. The ones I recall -- but there
8 may have been others -- were really not -- they're
9 not looking at what was happening in real-world
10 patterns of use. They were in situations where,
11 basically, people were being instructed to use the
12 dissolvables and even recruited with the idea that
13 they might be wanting to cut down.

14 I think there was some variability in the
15 studies, but I'm not sure the evidence is firm
16 enough to say that, from those presentations, it's
17 established that people who use dissolvables smoke
18 less cigarettes.

19 DR. SAMET: Let me ask, do we want to
20 comment on -- and I'm not sure I know where this
21 goes, I'd say this under industry, but in fact
22 there are different products. And they're quite

1 different, and they have different yields,
2 different nicotine content. I mean, that seems to
3 be noteworthy. And I'm not sure I have much more
4 to say beyond that, but you have a stick, a strip,
5 an orb, different amounts.

6 DR. BALSTER: Yes. I think, actually, this
7 is a better place to put that than maybe where I
8 suggested earlier, under health effects, where we
9 don't really know whether the different
10 constituents are completely associated with that,
11 but we certainly know there are constituents with
12 different products.

13 DR. SAMET: Okay. Anything else under this
14 category? Dorothy?

15 DR. HATSUKAMI: I think it's also important
16 to remember that we're not just talking about
17 targeting cigarette smokers, but we're also talking
18 about targeting smokeless tobacco users, too.

19 DR. SAMET: I think Sandrine made that
20 point. Yes. So we've got that point.

21 So anything else on -- yes, Mirjana?

22 DR. DJORDJEVIC: I think it's important to

1 say that there are a variety of products with
2 different nicotine and TSNA yields because we saw
3 in the panel presentations, that Marlboro sticks
4 and Skoal sticks have very remarkable amounts of
5 TSNAs.

6 DR. SAMET: We captured that before, too,
7 under the health risks.

8 John, are you poised?

9 DR. LAUTERBACH: I'm concerned about
10 Mirjana's thing about remarkable amounts, when
11 there are far less than typically found in most
12 conventional smokeless tobacco products.

13 DR. SAMET: And we did make that comment.

14 Let me see. Mark, Arnold, any comments, if
15 you're there?

16 DR. CLANTON: None from me.

17 MR. HAMM: Nothing useful.

18 DR. SAMET: Thank you. We even accept non-
19 useful comments, as you know.

20 So why don't we go to our next big category?
21 We've done industry. We've done peer review. So
22 let's see. So we have the open public hearing and,

1 actually, there were a number of docket
2 submissions, too, that we should probably include.
3 So industry documents that we're going to consider,
4 we've done that. So we just talked about industry.

5 So maybe make the next category open public
6 hearing and, I guess, just docket submissions. Is
7 that fair? Public submissions. And there were
8 many, if you read through them.

9 So again, we heard a lot yesterday and,
10 again, a sort of diverse expression of viewpoints
11 in what we heard. So I'm not sure what do with N
12 of 1 testimonials. For example, in relatively few
13 of those, I think we already discussed, related to
14 use of dissolvable products, per se.

15 So anything that we want to pull out of here
16 specifically? I mean, I think we want to
17 acknowledge the diversity of opinions we heard. I
18 think that's important. Bob?

19 DR. BALSTER: I guess I was struck and not
20 aware of the fact that there apparently is a
21 concern by some percentage of the public that these
22 products could be banned, or in some way removed

1 from the market. I thought that was -- I think
2 that was a concern that I hadn't really been all
3 that aware of. I don't know. It seems maybe to be
4 more applicable to e-cigarettes than the
5 dissolvables, but there was certainly something
6 that we need to be mindful of, that there is a
7 public concern about this.

8 DR. MCAFEE: I would add, the next layer down
9 to that -- again, this is just attempting to
10 catalog what we heard, but that there was
11 essentially a sense the various governmental
12 agencies at the state and federal level that have
13 dealt with this should take a more proactive,
14 positive approach towards providing information
15 about individual risk to people; that is, not
16 lumping all tobacco products together.

17 DR. SAMET: Ellen?

18 DR. PETERS: Just to make it explicit, and
19 the reason they want that greater proactivity is
20 because it is useful for -- their belief is that
21 it's useful for smoking cessation. I'd also add
22 that there's a belief that people may -- in their

1 health risk perceptions, that people may have
2 exaggerated health risk perceptions of these
3 products. That was the belief of the public
4 speakers.

5 The other thing I'd add is that, in general,
6 these products, including the dissolvables, aren't
7 particularly liked in terms of the experience of
8 using the products, with the exception, possibly,
9 of e-cigarettes.

10 DR. SAMET: Tom?

11 DR. EISSENBERG: Yes. And I think, actually
12 what you characterize as N=1 reports, they all kind
13 of mash together for me. And the one message I got
14 was that, to the extent that dissolvables were used
15 to get people off of cigarettes, it was never
16 dissolvables alone. And I think that matches
17 exactly what we said from the peer-review
18 literature, that these products, from what we heard
19 from the public, from what data we see in the
20 published literature, are not likely to wholly
21 substitute for cigarette smoking.

22 DR. SAMET: So I think what we'll do is, in

1 our report, in our summary, reflect the diversity
2 of opinions. And these, of course, are in the
3 record along with all the submissions, so that
4 documentation is there.

5 Let's go to our next big category, which was
6 the -- okay. The Swedish experience, I think we
7 had two main points, if I remember right, but that
8 was Wednesday, which isn't as bad as July. So I
9 think a major point was that context may generalize
10 in the Swedish experience to dissolvable products
11 difficult if not impossible. Is that a fair
12 statement?

13 [No response.]

14 DR. SAMET: And part of that also was the
15 distinction between the fact of the males and then
16 the rising percentage of females who became
17 exclusive snus users, which seemed to be an
18 unlikely pattern, at least for the moment from what
19 we know about dissolvables.

20 Yes, Neal?

21 DR. BENOWITZ: I think it depends on whether
22 we're talking about the population impact or the

1 individual impact. I think we do have data from
2 the Swedish experience on individual impact from
3 exclusive snus users. So we do have those data.
4 The context is more the population question.

5 DR. SAMET: Right. So when you talk about
6 the individual data, the individual level, you're
7 talking specifically about risks or beyond?

8 DR. BENOWITZ: Health risks.

9 DR. SAMET: Health risks. Yes.

10 Dan and then John?

11 DR. HECK: Mr. Chairman, I do think there is
12 a lot of information on the populations, and
13 behaviors, and dual use, and risk, embedded in that
14 Swedish experience literature, which I know several
15 of you served on one of I think about seven expert
16 panels of various sorts that have considered this
17 wealth of data in the past.

18 I think there's a lot of value there that we
19 didn't hear necessarily in our very brief summary
20 here, and there's been a lot of exchange in the
21 literature on some of these topics.

22 So I think maybe, with reference to some of

1 these other expert panels that have very carefully
2 and extensively looked at this database, we might
3 draw additional value with all the caveats about
4 the differences in population to the questions
5 before us.

6 DR. SAMET: Well, I think the question -- I
7 mean, I think again, we're not probably going to
8 drill down real deeply into the Swedish data. I
9 think Neal's comment about the lowered risk for
10 individuals for tobacco-caused diseases I think is
11 probably an important summary, isn't it?

12 DR. HECK: Yes, I would agree, but there are
13 some additional questions that have come up, such
14 as dual use. And the exploration of this Swedish
15 dataset will reveal that dual use does not convey
16 elevated risks relative to the single use of
17 cigarettes in that population set.

18 So I think there's some additional
19 information and insight that can be drawn from that
20 dataset.

21 DR. SAMET: So from a procedural point of
22 view, we really, in our discussions of the Swedish

1 data, did not go that deeply into the body of
2 evidence related to dual use and risks to health.
3 And I guess the question is whether we're going to
4 find that relevant to our discussions here, since
5 we're uncertain about future use patterns. So I
6 guess what I would ask the committee is, do we need
7 to go further on this particular point?

8 Let's see. Tom, did you have your hand up
9 for that point?

10 DR. EISSENBERG: I'm not sure if I had it up
11 for that point, but I think what I said before, I
12 think, is critical, that what we heard was that for
13 the Swedish experience, for the health benefit of
14 Swedish snus to accrue, there is a requirement of
15 complete substitution of cigarette smoking with
16 Swedish snus use. And I think that's very
17 important to keep in mind, that if there's any
18 generalizability at all, it's going to require not
19 partial substitution, not supplementation rather,
20 but complete substitution. That's the message I
21 heard, that, and that 50 percent of new users of
22 snus in Sweden are naive to tobacco before they

1 pick up snus.

2 DR. SAMET: Dorothy?

3 DR. HATSUKAMI: I think the information on
4 dual use is interesting, but it might not
5 necessarily be generalizable to what you might see
6 with dissolvables, just because of the
7 characteristics of the products being so different.
8 So I'm not sure whether the information from Sweden
9 might be informative in terms of health risks
10 associated with dual use.

11 DR. SAMET: John?

12 DR. LAUTERBACH: Two things, Dr. Samet. I
13 want to take the latter one first about this dual
14 use. Every time we have consumer tobacco products
15 used, snus or dissolvable, instead of a cigarette,
16 that reduces the concentration of secondhand and
17 third hand smoke constituents in the environment,
18 and therefore the benefit to public health.

19 Now, I want to go back to the other thing
20 about the applicability of the Swedish experiment.

21 Remember the question I asked Dr. Rutqvist
22 the other day about differences in warnings? Here,

1 we're considering products that essentially are
2 meeting the GothiaTek standard. We're putting the
3 same adverse health warnings on these things, not
4 safer than cigarettes, when over in Sweden, the
5 government is basically requiring health warnings
6 that are much more reflective of the hazard of the
7 product.

8 I mean, here, we're telling consumers that
9 using smokeless tobacco, including dissolvables,
10 including snus, that meets the GothiaTek standard,
11 that that use of those products is just as
12 hazardous as using cigarettes, and we all know
13 that's not the case.

14 So if we're going to equate to the Swedish
15 experience, we have to put something in there about
16 the labeling and the fact that the current labeling
17 is discouraging people to use a less hazardous
18 product.

19 DR. SAMET: I think we might or might not
20 come back to those issues when we begin to talk on
21 the population-level issues. I actually think that
22 what, in my mind, they've done is reaffirm the

1 importance of context, which is quite different in
2 making the generalizations.

3 I think the qualitative conclusion about the
4 difference in risk for snus users versus tobacco
5 smokers is one we've heard quite firmly, and I
6 think that we can make. I think, again, what we're
7 trying to do is glean out of this what is relevant
8 to our charge and not conduct an in-depth review of
9 snus. I think I'm going leave it at that.

10 Bob?

11 DR. BALSTER: I just want to make clear that
12 I think what we mean by context in that first
13 bullet item there is that includes really the
14 existence of a voluntary product standard in Sweden
15 that yields a particular type of a smokeless
16 product that is important to that context. So I
17 think it's important that we acknowledge that
18 context includes that standard.

19 DR. SAMET: I'm going to move us onto our
20 last category, which was really the presentations
21 about materials about youth, if I have this right.
22 And that would include what we heard from our

1 colleague from Indiana and then the presentations
2 this morning; and again recognizing the nature of
3 where these products stand in their life cycle at
4 this point, this is very early on.

5 So what are the key conclusions here? Bob,
6 be brave.

7 DR. BALSTER: I'll take a stab at adding a
8 bullet. As has been mentioned several times, Ariva
9 and Stonewall have been around for a pretty long
10 time. And in those data, there is a relatively low
11 penetration of that in the youth market. I mean,
12 it's supported by these data, that despite some of
13 these products being available, specifically those
14 two products being available, they haven't been
15 taken up in an evident way.

16 DR. SAMET: From Indiana, we learned at
17 least that the product availability led some youth
18 to try that -- I guess, actually try it. It was
19 what, 4 or 5 percent, 4 percent, 3 percent. I
20 can't remember the exact numbers.

21 Other comments? Yes, Patricia?

22 DR. HENDERSON: I think packaging is very

1 important, as well, for this discussion, and how do
2 we address that as we go forward.

3 DR. SAMET: So is that a general comment or
4 the impact of packaging on youth is --

5 DR. HENDERSON: Among youth, absolutely.

6 DR. BENOWITZ: I think it's a theoretical
7 concern. I don't think we've seen evidence yet
8 that packaging does anything. It certainly could.
9 But it's been hard to show anything about what
10 packaging actually does in terms of consumption or
11 uptake.

12 DR. SAMET: I think what we heard from the
13 Virginia survey was the issue that the packaging
14 comes with certain connotations, at least in the
15 interpretation of those study participants. So I
16 think it gives rise to your concern, at least.

17 Yes, Tom?

18 DR. EISSENBERG: Yes. I guess if I were to
19 look at the decade-long experience with the Ariva
20 and Stonewall product and the current packaging
21 with a very jaundiced eye, then I could say that
22 the current marketers of dissolvable tobacco

1 products have learned a very important lesson from
2 the packaging of Ariva and Stonewall and are
3 evolving their packaging to address the lessons
4 that they've learned. And the Virginia data
5 suggests that they're doing a very good job of
6 making packaging that is, in fact, more appealing
7 to youth than Stonewall and Ariva packaging has
8 been.

9 DR. SAMET: So that's really an inference by
10 assumption.

11 Other comments, John?

12 DR. LAUTERBACH: I'd like Dr. Eissenberg to
13 clarify that statement. Are you saying the
14 packaging of brands other than the Star Scientific
15 ones are showing that lesson learned?

16 DR. EISSENBERG: Well, again, I was saying,
17 if I looked at it with a jaundiced eye -- I guess
18 what I'm saying is that Stonewall's packaging
19 really hasn't changed that much, and Ariva's has
20 changed a little since when it first came out.

21 If you look at the other products,
22 especially the orbs and the strips, I'm seeing a

1 much more sophisticated, much more modern
2 packaging. And it seems to have some appeal based
3 on the limited data that we saw. And so that
4 evolution of packaging is something that we need to
5 be constantly vigilant of.

6 DR. SAMET: So if I pull the Indiana data,
7 there was information there on use, so just as a
8 reminder. And there was clearly some
9 experimentation going on.

10 Dorothy?

11 DR. HATSUKAMI: I think also, it's
12 suggestive that the way that these dissolvables are
13 used is co-use among the younger population.

14 DR. SAMET: I think that's actually
15 supported by the Indiana findings. Right.

16 Sandrine?

17 DR. PIRARD: Then with packaging, I think,
18 one, being the fact that a lot of people seem
19 confused, not only teens, but some parents also
20 from the Indiana experience about what those
21 products really are; are they tobacco or something
22 else? And then other things we had heard from

1 Indiana's surveys leaves the impression that, well,
2 it's great because even the cops won't know that
3 I'm actually using tobacco, when they will see I'm
4 using this little thing, those a little Altoid-like
5 products.

6 DR. SAMET: Let's see. Mark and Arnold?

7 DR. CLANTON: Nothing here.

8 MR. HAMM: Nothing here, either.

9 DR. SAMET: Dan?

10 DR. HECK: Just a little comment on this
11 packaging issue. Certainly, we've seen some
12 sophisticated packaging in some of these products.
13 And to the extent that they're somewhat fragile or
14 hygroscopic, and may need some more protection than
15 a more durable product, I can understand the
16 packaging to be different.

17 But to be fair, I think, we've seen like
18 with the mini-Nicorettes -- and we've seen pictures
19 of those, too -- you're presented an image of a
20 package of one product or another, whether that be
21 a therapeutic over-the-counter drug, or a candy, or
22 a tobacco product, an image of those different

1 packages, there may be confusion. But the context
2 of the sale, behind-the-counter sales in the
3 tobacco display, on the candy rack, or indeed in
4 the drug store for the Nicorette product, I think
5 real-life confusion at the point of purchase is I
6 think pretty unlikely.

7 DR. BALSTER: I would add something that I
8 think that we don't understand from this sort of
9 work so far. And that is, I myself -- maybe others
10 are not. But I'm confused as to what the public
11 perception of individual risks is for these
12 products. There's an assertion, for example, in
13 the open hearing that people are overestimating the
14 risk. But then we see data that people are
15 actually identifying the risk as lower. I don't
16 really think the data we have gives us a clear
17 idea.

18 DR. SAMET: So actually, I would hold that
19 because I think this fits under the recommendation
20 category, because I think you categorize what we
21 heard very well, very little evidence in sort of a
22 mixed picture. So there are some very complicated

1 risk notions here, whether they are in the absolute
2 risk framework or the risk comparison framework,
3 that I think are very potentially challenging to
4 anyone.

5 So actually think that we've been a pretty
6 good committee to get this done.

7 DR. BENOWITZ: Jon, I'd just like to say, we
8 missed one thing in the peer-review stuff, which is
9 the childhood poisoning stuff.

10 DR. SAMET: Good point, good point.

11 So on the childhood poisoning, I think what
12 we should say is that it has been tracked, that
13 there have been some cases of ingestion apparently
14 reported, very limited, and that there's not been
15 an uptick, per se, in ingestion, but we have these
16 very broad, non-specific categories, I think.

17 DR. BENOWITZ: Yes. And there have not been
18 very many serious ingestions. Most of them have
19 been quite minor.

20 DR. SAMET: Right.

21 Tom?

22 DR. EISSENBERG: Since we are not allowed to

1 talk about these things outside of the meeting, I
2 have questions for Dr. Heck and Dr. Lauterbach that
3 can help me understand.

4 Your point about packaging I think is well
5 taken. It is behind the counter. Help me
6 understand why it is that all the ads show the
7 packaging. It seems that what the ads are trying
8 to do is highlight the packaging to give people
9 whatever impression the packaging carries before
10 they get to the store.

11 DR. HECK: I think, not being a marketing
12 expert, given that this is a relatively new
13 product, or it is a new product, or a new product
14 category for that matter, looking for impulse sales
15 on the part of someone who goes into buy
16 cigarettes, well, maybe they'll see this, and will
17 recognize the product, and maybe try this alternate
18 product. Your competitor is going in the store to
19 buy a traditional smokeless product. Well, you
20 want them to recognize your product as maybe
21 something that they may enjoy as an alternative to
22 traditional smokeless.

1 So presenting to the potential consumer the
2 appearance of the product is, I think, part and
3 parcel to introducing your product on the market.

4 DR. SAMET: Again, I think we've done a good
5 job of pulling out the key findings from an awful
6 lot of material we've been presented with. Our
7 reward is lunch. However, lunch has been
8 arbitrarily shortened to a half-hour at most
9 because we have a lot of work to do. So dash over,
10 and grab lunch, and let's come back and get to
11 work.

12 (Whereupon, at 11:59 a.m., a luncheon recess
13 was taken.)

A F T E R N O O N S E S S I O N

(12:34 p.m.)

1
2
3 DR. SAMET: I think we will go ahead get
4 started, if everyone can take your seats. And I
5 thank you all for eating quickly and getting back.
6 And we're back to work.

7 So you've been handed the slides, and they
8 include Caryn's notes on our conversations. I
9 don't think we need to go back to that for now. I
10 want us to push ahead. And don't worry about the
11 wording or the wordsmithing at this point.

12 So I think the next thing we ought to do is
13 probably take a brief look at the framework slide
14 that was included with my note.

15 DR. DJORDJEVIC: Jon, may I just say
16 something? Something fell through the crack here,
17 because we started with the peer-reviewed
18 literature and then we went into industry
19 presentations. But we didn't really capture other
20 presentations than industry, like what Irina
21 Stepanov, for instance, was presenting, or Cliff
22 Watson, which point out to the need for

1 standardization of reporting, so that we get
2 consistent information on composition.

3 DR. SAMET: So that would fit under
4 recommendations, I think.

5 DR. DJORDJEVIC: Oh, okay.

6 DR. SAMET: Yes, when we get there.

7 So this was something that was put together
8 to help us think about our task related to impact.
9 So this was sort of the population-level framework.
10 And I think, by way of explanation, the intent
11 here -- and we may want to change this. But the
12 intent was to -- and somewhat similar to what we
13 had with the menthol model was we have youth and
14 adolescents over here, and the potential for
15 tobacco-caused disease and premature mortality over
16 here.

17 The idea was that the dissolvable products
18 might be important around experimentation and
19 initiation of tobacco products usage, that there
20 are potentially two broad pathways, one to
21 exclusive use of cigarettes and one to mixed use of
22 tobacco products, that the dissolvable products

1 could figure in here. In terms of maintenance of
2 addiction with a suite of nicotine products that
3 allow access in circumstances where smoking is not
4 allowed, these would be ways, as we've discussed,
5 to deal with craving and so on. And then the
6 question of what disease risk patterns are,
7 depending on use pathway and how dissolvables would
8 figure in. And by mixed use, that could include, I
9 suppose, the pattern that we had not observed and
10 we don't know whether will occur, which would be
11 exclusive use of the dissolvable products.

12 So this is a very general framework and one
13 where I thought, in terms of thinking about, again,
14 impact, our population-level impact, we could use
15 this to put together. So that's what this is, I
16 think, and my note about this is some text
17 description. And so I was proposing this or
18 whatever modifications the group would like to make
19 as a way to think about our impact charge.

20 Neal?

21 DR. BENOWITZ: I think this is a good start.
22 And I don't know that dissolvables work in this

1 way, but for products like this in general, we
2 should have something that also reflects the
3 possibility for harm reduction, so that perhaps
4 dissolvables might, although we don't see evidence,
5 how people quit smoking or smoke fewer cigarettes
6 per day. So there would be another harm reduction
7 arm.

8 DR. SAMET: So the one possibility is, here,
9 this number 3, referring to dissolvables, could go
10 either way, I think, probably reflecting what you
11 said. So the question is whether --

12 DR. BENOWITZ: It could increase harm by
13 keeping people smoking longer or it could, in
14 theory, reduce harm if it helped people quit.

15 DR. SAMET: Right. So I think probably in
16 addressing this number three here on addiction, we
17 should point out the two possibilities. I think
18 that's important point.

19 Yes, Sandrine?

20 DR. PIRARD: Looking at this and the disease
21 on this, we didn't -- I mean, we focused on
22 physical disease. We didn't really focus on any

1 behavioral disease and, in particular, any kind of
2 gateway effect. And I'm thinking, with those
3 little pills, mints or whatever we called them,
4 those dissolvable tobacco products, I know there's
5 no data. But just to think in the context of the
6 epidemic of prescription drug abuse, there might be
7 a wonder if starting to use those oral products
8 might kind of lead to an increased risk of using
9 other -- like painkillers, and benzos, and all
10 that. I mean, I'm just saying, within disease, we
11 don't want to forget the behavioral health and
12 other addiction.

13 DR. HATSUKAMI: Did you want to add
14 smokeless tobacco to that particular figure as
15 well?

16 DR. SAMET: I actually was trying to be
17 inclusive here, but you would like a smokeless-only
18 path?

19 DR. HATSUKAMI: Yes. I think so.

20 DR. SAMET: So we would have cigarette only,
21 smokeless only, and mixed use.

22 Bob?

1 DR. BALSTER: I would also offer a friendly
2 amendment. I mean, I think there are ways in which
3 these products could alter continued use without
4 directly altering the addiction process. So those
5 boxes, it's already implied that addiction is the
6 mediating factor for continued use. I could
7 imagine these products altering sort of the broad
8 risk perception, other things that wouldn't be so.

9 My amendment, to be specific, would be to
10 change that box to say "addiction and regular use,"
11 because I don't know the addiction would be the
12 mediating factor for every possible way in which
13 these products could affect continuation.

14 DR. SAMET: So you would like to change the
15 addiction boxes to label them addition and regular
16 use.

17 DR. BALSTER: Yes.

18 DR. SAMET: Tom?

19 DR. EISSENBERG: I think the term
20 "cessation" is complex now because maybe what you
21 mean there is cigarette cessation. One function of
22 these products is hypothesized to be continued

1 dissolvable tobacco use without cigarettes, and so
2 that's continued tobacco use, but with cigarette
3 cessation. So somehow, the box, cessation, needs
4 to be labeled to make more clear what it is you
5 mean.

6 Do you mean total tobacco cessation or
7 cigarette cessation?

8 DR. SAMET: What would you like it to be?

9 DR. EISSENBERG: Personally, I think there
10 needs to be more than one box.

11 DR. SAMET: So I think we want to flesh this
12 out per your committee views. So we've heard so
13 far addiction plus regular use. We've heard
14 Dorothy suggesting to add a smokeless-only path to
15 the diagram, which makes sense.

16 I guess the question, if we change addiction
17 and regular use, what you would like to add, I
18 think, Tom, is that coming out of this box that's
19 labeled "addiction and regular use" now, there
20 could be cessation of tobacco products or there
21 could be a box which was labeled I guess
22 "continuation of dissolvables." I'm not sure where

1 you think that's going to happen.

2 DR. EISSENBERG: Maybe "non-combustible
3 tobacco use."

4 DR. SAMET: Right.

5 DR. EISSENBERG: "Exclusive, non-combustible
6 tobacco use."

7 DR. SAMET: Under the mixed-product path.
8 Okay.

9 John?

10 DR. LAUTERBACH: I was going to say actually
11 something similar, where we come out of the
12 addiction box number 3, for smokeless only, and go
13 to a continue with essentially not the disease and
14 death.

15 DR. SAMET: Yes. Actually, I think the
16 disease and death is actually referred. We're all
17 going to die.

18 [Laughter.]

19 DR. SAMET: But this actually was referring
20 to risk of --

21 DR. LAUTERBACH: Tobacco related.

22 DR. SAMET: -- tobacco related. And I think

1 that's what the 4 is about, that there could be a
2 modification of that risk. I think that's
3 consistent with what you want.

4 DR. LAUTERBACH: Based on the number 4,
5 based on the Swedish experience of snus, it would
6 be basically continued use, and we basically have
7 no evidence that for products meeting the GothiaTek
8 standard, that they lead to chronic disease, so
9 then would cause death from that particular use.

10 DR. SAMET: Actually, I think the point
11 would be that we would indicate that that risk is
12 substantially altered, and that's where the box is.

13 Mark?

14 DR. CLANTON: Yes. This is probably going
15 to make this more complex, but if you look just at
16 nicotine and nicotine alone, you don't have to
17 alter the addiction box or the cessation box if
18 you're just focusing on nicotine. If we need to
19 mix nicotine and tobacco together to get to
20 number 4, we may even have to have two conceptual
21 frameworks, one looking just at nicotine and the
22 other looking at both.

1 So we're running into the complexity issue
2 again here.

3 DR. SAMET: So let me ask Bob's proposal for
4 addiction and regular use.

5 Do you think that's too non-specific or
6 oversimplified?

7 Mark, I just was trying to follow up with
8 you.

9 DR. CLANTON: Well, I'm not sure I could
10 answer that question. I'm just simply trying to
11 get at, in this conceptual framework, what are we
12 looking at? Are we looking at nicotine as it
13 relates to its use, addictive potential, and need
14 to stop nicotine use?

15 As we drift away from combustible tobacco
16 products and get closer to this issue of more
17 nicotine and less of the other byproducts of
18 combustible tobacco, are we going to have a mixed
19 model where we get in and alter all of these boxes
20 at arms, or is it your preference that we look
21 specifically at nicotine, which is what these
22 products seem to offer in abundance and certainly

1 produce less nitrates and tobacco-specific
2 nitrates.

3 So I'm trying to figure out, are we using
4 the right model, or does it need to be modified?

5 DR. SAMET: Just a comment in thinking about
6 the charge, the charge actually does not mention
7 nicotine. Correct? Correct. So the charge does
8 not mention nicotine. It mentions use, actually.

9 So in terms of a framework for dealing with
10 that charge, I understand the complexity because
11 addiction is embedded in it, but it's not the whole
12 story I guess. I think that's your point.

13 Bob?

14 DR. BALSTER: I guess I would have concluded
15 that since we are asked to be expansive in our
16 consideration of the category, in my own mind, that
17 does include products with nicotine only, even
18 though that may or may not meet the definition of a
19 tobacco product. I mean, we have an example of a
20 product there that is not a nicotine replacement
21 therapy.

22 So I think of this -- and can deal with

1 Mark's concerns, I agree with it. There is a path
2 from nicotine alone through all of this stuff,
3 including disease and death. I would disagree with
4 Dr. Lauterbach. I mean, nicotine is not a harmless
5 chemical.

6 So I just think we can just deal with this
7 by essentially saying in our conceptual framework
8 that what we're considering here is that whole
9 table full of products over there, one of which is
10 a nicotine-only product.

11 DR. SAMET: I understand the problem. Every
12 time you simplify the world down, there are fewer
13 arrows and boxes. It can't be exactly right. I
14 think the question is whether we have things
15 captured in a way that will prove useful for
16 addressing our charge.

17 DR. BALSTER: I'm just saying, Dr. Samet,
18 that if we explicitly state that the conceptual
19 framework includes tobacco products -- or products
20 that are containing nicotine -- for example, the
21 product NicoSpan, that's a nicotine-only product.
22 It's ambiguous with respect to its understanding,

1 with respect to -- but I think we were asked to be
2 expansive and inclusive.

3 So I would think that we'd want to be able
4 to say something about products that might end up
5 with nicotine only. So if we explicitly state that
6 that box, mixed use of tobacco products, includes
7 nicotine-only products, then that carries -- I
8 think that addresses the issue of nicotine's role.

9 DR. SAMET: Anyone else?

10 Tim, are you poised to say something? No.
11 Okay.

12 Dan?

13 DR. HECK: I guess I'm kind of thinking
14 maybe simpler is better here, but certainly if
15 nicotine is worked into this in a graphic way, we
16 ought to go ahead and satisfy the therapeutic
17 nicotine medications because there's another world
18 of complexity that's maybe not necessarily here.

19 DR. SAMET: I think I have heard three
20 changes that need to be made, and let me list them:
21 this addition of the smokeless only per Dorothy;
22 Bob's modification to addiction plus regular use;

1 the addition, I think per John, of something that
2 allows for the possibility of going from mixed use
3 to smokeless-only use; and then I think, as the
4 fourth topic, that in text, describing this, we
5 alluded to the fact that we think this is useful
6 for dissolvable tobacco products and other products
7 that might contain nicotine only.

8 I think those are the four points I've
9 heard. So there will be a modification to the
10 framework done by somebody more expert than me in
11 PowerPoint.

12 Just give me one moment to write.

13 DR. BALSTER: While you are writing, I just
14 would make a comment. I was not participatory to
15 the menthol discussion. And I don't think we said
16 it, but I find this framework very, very useful,
17 and it does define, in my mind, the broader arena
18 in which decision making about these products ought
19 to be done. So I would commend the committee or
20 those members of it who participated in the
21 development of this framework for the menthol
22 report, that this was a very useful thing to have

1 done, and I think it's helpful here as well.

2 DR. SAMET: Good. Thank you.

3 DR. MCAFEE: Jon, just one other quick point.

4 One is, you're going to want to have a lot of
5 arrows going back and forth between these boxes
6 because some of these shifts from the different
7 cigarette smoking, smokeless, and mixed use, where
8 that goes, will be important.

9 But the other one, I've just been staring at
10 the experiment and initiate. I'm not quite sure
11 what we mean -- what our definition of initiate is
12 versus experiment. This tends to be quite loose
13 and varied from individual to individual.

14 But I would actually anticipate that, again,
15 specifically thinking about the role of
16 dissolvables, that they may actually play a role
17 around if you increase the probability of
18 experimentation, because we know that
19 experimentation is an enormous risk factor for
20 continuing on, so if they did nothing more than
21 increase the probability that somebody would enter
22 into the experimentation pipeline, that might be

1 very important.

2 DR. SAMET: I think that's meant to convey
3 that, but what do you want different?

4 DR. MCAFEE: Maybe just you could -- I mean,
5 unless there's a dramatically different difference,
6 it could be that experiment and initiation are one
7 box.

8 DR. SAMET: That's fine, too.

9 Does anybody have strong feelings one way or
10 the other? We're not going to go into sort of
11 offering a definition. This is more in the demand
12 of others than mine.

13 Bruce?

14 DR. SIMONS-MORTON: Some distinction needs
15 to be made. Experimentation is usually, did you
16 ever try, whereas either initiation or routine use
17 is measured by 30-day use, or even one-year use, or
18 daily use, or number of cigarettes. So I think
19 there's a need for some distinction.

20 DR. BENOWITZ: I know we are not going to be
21 doing mathematical modeling of this, but the way it
22 set up before, the continuing, and disease, and

1 death, it looks like that's related to smoking.
2 And we talked about smokeless tobacco as a separate
3 track. So I think it should be clearer that
4 smokeless tobacco only has got a different disease.

5 DR. SAMET: Maybe that would be useful. So
6 instead of having -- sort of brought things
7 together with a box that says continue; instead
8 have a separate health outcome --

9 DR. BENOWITZ: For each line. Right.

10 DR. SAMET: -- box for each one. I think
11 that would work. And actually, it sounds like
12 Swedish snus users are immortal? No.

13 [Laughter.]

14 DR. SAMET: Sandrine?

15 DR. PIRARD: So I think I will start to use
16 those.

17 Just a comment on cessation. I think we all
18 know that cessation is not just one outcome;
19 usually, people tend to quit and then they relapse.
20 So maybe you just want -- instead of having a
21 straight arrow from addiction to cessation, which
22 is to be like as it is; like when you quit, you're

1 just done. You won't have any tobacco-related
2 diseases.

3 DR. SAMET: Tim made that -- yes. That was
4 Tim's point I think in fact, that we should make
5 these bidirectional. Yes.

6 So I think we could leave framework. Is
7 that all right? Acknowledging no framework is ever
8 perfect, but some are useful. So that brings us
9 back then to other things that we need to do and
10 discuss.

11 So it might be useful at this point, around
12 sort of the flip side of what we did on the
13 evidence, to list what are the key points of
14 uncertainty. And that would really flow into
15 offering a platform for mentioning what further
16 information should be gathered, what surveillance
17 might be done, what research might be done.

18 So let me suggest that we go now to address
19 key uncertainties. We could do that around the
20 framework. That might be a way to do it. And I
21 think these would be -- I know we've identified an
22 awful lot of gaps already, but I think what would

1 be useful is if we could list those that we see as
2 most critical so that in the future, everyone will
3 be better informed.

4 Maybe it'll be useful, maybe it won't. But
5 why don't we start on the youth end and talk there
6 about what we -- no. Let me amend that. Maybe we
7 should start with the product first and see if
8 there's anything else that should be listed as a
9 major area of uncertainty around the products.
10 We've been presented with a lot of information.
11 And I guess this could also be thought of as, for
12 future products, what information might be
13 immediately useful.

14 So let's start there, with uncertainties
15 around the product.

16 Yes, David.

17 DR. ASHLEY: I'm just going to remind the
18 committee that when Irina Stepanov gave her
19 presentation, there were a lot of questions that
20 were asked that she did not have the answers to, if
21 you all remember what those questions were.

22 DR. SAMET: Is that a question to us? Do

1 you remember what the questions were? I think we
2 probably do.

3 Bob?

4 DR. BALSTER: I remember some of them. I
5 remember very well that the information on youth
6 would be very much on the -- poison control data,
7 other data of that type, would be greatly assisted
8 by having denominators in addition to the way it's
9 presented.

10 So I don't know if it would raise the level
11 of recommendation, but I could see asking the FDA
12 to explore the opportunity to obtain denominators
13 for various indices of toxicity that would be
14 gathered from various measures like poison control
15 and other places.

16 DR. SAMET: So this actually would be a
17 surveillance need, I think. But I think we might
18 as well get a list down. I think we can put it in
19 the right spot. But I think it's beyond -- but
20 what I heard goes beyond denominators. It's
21 actually having some specificity in how the
22 products that are ingested are captured. And

1 certainly those broad categories aren't useful; so
2 denominators and specificity.

3 Neal?

4 DR. BENOWITZ: I think in characterization
5 of human exposure, we have pretty good data on
6 Ariva in terms of nicotine levels after single use,
7 in terms of chronic nicotine levels, in terms of
8 chronic biomarkers, but we really should have that
9 for every one of the different products because
10 they vary in terms of their nicotine content, their
11 nitrosamine content, their pH. So every product
12 should really have this fixed battery that's been
13 done for Ariva.

14 DR. SAMET: Is it the Ariva battery that you
15 feel is satisfactory?

16 DR. BENOWITZ: Yes. I think so.

17 DR. HATSUKAMI: I have a question. The
18 level of exposure could be dependent upon what the
19 instructions are to the individual. So do you
20 think that it should be one in terms of using
21 ad libitum or do you feel that it should be a
22 specific number of doses that people should use?

1 DR. BENOWITZ: I think it's a good question
2 because it brings up the fact that we don't know
3 what the usual behavior is. So it would be nice to
4 get data on the usual self-dosing patterns and be
5 able to replicate those.

6 DR. SAMET: So is it a different
7 recommendation, that there should be a better
8 characterization of topography in actual use?

9 DR. BENOWITZ: I think so.

10 DR. HATSUKAMI: Yes.

11 DR. BALSTER: If I could amend that, I think
12 we don't only want to know about the exposures, the
13 usual use, or recommended use. There is the issue
14 of swallowing, for example, prior to leaving
15 the -- I mean, I don't know what the consequences
16 of swallowing it are, but I would want to know
17 that. So that may not be the usual or recommended
18 pattern.

19 So I'm just saying, I would extend that to
20 wanting to know about exposure with different
21 topographies of actual mouth placement, or
22 swallowing, or things of that type.

1 DR. SAMET: Yes, Sandrine?

2 DR. PIRARD: One thing that we have
3 discussed also is the lack of understanding about
4 product variability and content. It seems
5 that -- I mean, most analyses were done on a few
6 batches maybe from the same state.

7 DR. SAMET: Tim?

8 DR. MCAFEE: One other point that was raised
9 yesterday, which was partially answered, and I
10 think might vary from product to product, but it
11 was the question of just to give one example of
12 whether in vivo would make a difference is around
13 pH and whether -- for instance, although we may
14 know that for chew, the characteristics of the
15 product overwhelm the oral cavity characteristics,
16 I would wonder about something like a little, tiny,
17 dissolvable strip, if the pH of the ingredients in
18 the strip may not matter as much as the saliva. I
19 don't know if that's known.

20 DR. SAMET: Let me ask this. If I
21 understand the issue -- and I think we had a little
22 bit of discussion about this yesterday. But would

1 this sort of fit into major uncertainties? It
2 seems to me, in part, the answer comes from
3 measuring the biomarkers as to what's getting in
4 the people.

5 DR. MCAFEE: Yes, that would work.

6 DR. BENOWITZ: To me, I think we ought to
7 step back to the question of engineering of
8 dissolvable products because we've seen different
9 types of products. We've seen compressed tobacco.
10 We've seen the sticks. We've seen the strips and
11 stuff.

12 The different engineering characteristics of
13 the products may be related to different delivery
14 characteristics, different pH. So it would be
15 nice, ultimately, to have a classification of
16 dissolvable products by type, and then engineering
17 characteristics, including pH, and how that relates
18 to human exposure because I don't think we have
19 that kind of classification. We should. I suspect
20 that the sticks result in a different absorption
21 rate than a tablet and observed from profile, for
22 example.

1 DR. SAMET: So let me ask -- I think I
2 understand what you're proposing, but if each new
3 product had a standard biomarker characterization
4 and then topography was characterized in use,
5 perhaps with some biomarkers under those
6 circumstances, would you have what is needed from
7 the public health point of view, regardless of
8 whether you could relate that back to design?

9 I guess going with that would be the
10 question of whether you felt that if you understood
11 design characteristics, then you could begin to
12 build a predictive model.

13 DR. BENOWITZ: But I think to follow up on
14 Tim's point of view, the effect of pH may vary very
15 much according to how the product is designed,
16 whether it's a tablet, or a strip, or a stick, or
17 whatever. So if we're going to go there to try to
18 extrapolate from characteristics to delivery, then
19 I think we should begin to develop a classification
20 of types. That's all.

21 DR. SAMET: Any other comments on this
22 point? Bob?

1 DR. BALSTER: I'm not quite sure how to word
2 this, but in the course of the discussions, I've
3 been relatively struck by the potential importance
4 of product standards; now, what to say about that,
5 I'm not quite so sure. I don't know that I would
6 go so far as to say that we'd recommend product
7 standards, but I think we should know more about
8 how a product standard could be important here in
9 terms of the long-term public health consequences
10 of this product class.

11 So if you could help me, maybe, with
12 wording, what'd we want to say about it, I think
13 there's something to be said about trying to
14 understand the potential value of a voluntary or
15 some other type, or some type of a product
16 standard.

17 DR. SAMET: I wonder if, David, you could
18 comment on this point.

19 DR. ASHLEY: Yes. I'm not quite sure how
20 that fits in with the discussion here. I mean,
21 clearly, we could have an educational time talking
22 about product standards and what that fits. But I

1 think what we're trying to get to here is, what are
2 the questions that might be asked?

3 We will take the information that's gathered
4 along with other information and determine what
5 actions FDA might take. Product standards could
6 conceivably be one of those actions. And so I think
7 the committee ought to be thinking very broadly and
8 not worrying about recommending that FDA take
9 specific actions. Well, you can do that. You can
10 make that recommendation also, but don't limit
11 yourself now.

12 DR. SAMET: Tim and then John?

13 DR. MCAFEE: Just to follow up on that a
14 little bit, there are a couple of things -- and
15 again, if we're leaning more towards questions
16 related to the left side of this diagram, it may be
17 that there are certain constituents that are
18 currently not allowed, in cigarettes for instance,
19 that one might want to consider, whether they would
20 play a role around increasing or decreasing
21 initiation. And one of the most obvious would be
22 characterizing flavors. And then the most obvious,

1 of course, would be nicotine.

2 I assume at some point, we're going to have
3 an interesting discussion about this complicated
4 issue of the pros and cons of lower versus higher
5 nicotine.

6 DR. SAMET: John?

7 DR. LAUTERBACH: I tend to agree with
8 Dr. Ashley in one respect, other than that we have
9 at least one government in Europe with standards
10 for smokeless tobacco products. And maybe
11 Dr. Proctor [sic] could enlighten us as to he
12 thinks is going to happen in Europe if this goes
13 on. Will there be a GothiaTek standard?

14 DR. SAMET: Yes. Interesting question, but
15 I'm not sure we have the time to go there right
16 now. I just want to refocus this because we were
17 talking about key uncertainties, and key
18 uncertainties that might be addressed through, as
19 we said, further data gathering, research, and so
20 on. And I had started this with discussion of the
21 product. And so far, I have I think from
22 Neal -- we had Bob's recommendation, which we'll

1 put under surveillance, about the poisoning, where
2 we need better, more refined data; Neal's comment
3 that in experimental settings, there should be a
4 standard set of biomarker data on all products. I
5 think we said there should be better
6 characterization of topography in circumstances of
7 actual use, within product variability needs better
8 description. Again, these are all uncertainties.

9 The comment about some classification of
10 dissolvable products as to type, that's sort of
11 a -- not an uncertainty. That's a potential
12 recommendation, and I think we should hold on that
13 discussion. And the question of product standards,
14 again, sits under the sort of recommendations as
15 opposed to uncertainties.

16 So, again, let me just make sure we stick
17 with the uncertainties. David?

18 DR. ASHLEY: There is one other that I
19 thought you guys would remember, you didn't
20 remember, from the discussion with Dr. Stepanov.
21 And that was the stability, the stability of the
22 products, whether they're changing over time.

1 DR. SAMET: We flunked our yesterday test.

2 [Laughter.]

3 DR. SAMET: Ellen?

4 DR. BENOWITZ: And environmental, I was
5 going to say, like heat and moisture.

6 DR. SAMET: Stability and its determinants.
7 Okay. Yes.

8 Ellen?

9 DR. PETERS: Just as there are an array of
10 things to know about the product itself, there are
11 an array of things to know about the consumers who
12 ultimately use or don't use the product.

13 DR. SAMET: So, actually, hang on and we'll
14 go there, but let me just make sure -- I want to
15 close out the product issue first.

16 Going, going, it's gone. Okay.

17 So should we start with the youth side and
18 talk there about key uncertainties? And I think
19 part of what you were about to say fits in there;
20 so maybe starting with youth and key things that we
21 need to know at this point.

22 Ellen?

1 DR. PETERS: So this characterization of
2 youth perceptions, I think we need to know more
3 prior to actual use, when it's just simple exposure
4 to the product through seeing the product in the
5 advertisements, or seeing the package in a store,
6 or seeing the package in their friend's hand, that
7 kind of perceptions of the product prior to actual
8 use.

9 But also, I think we need to understand more
10 broadly what the categories of products are as
11 consumers perceive them. It may be very different
12 from how we lump everything together as smokeless,
13 for example. And also, what are the perceptions of
14 the attributes of the product that are important?
15 That would include, potentially, risk perceptions
16 and benefit perceptions, but also, how do they use
17 those perceptions of attributes in deciding whether
18 they may actually try to experiment or continue use
19 of a product?

20 Then also, how are these various perceptions
21 modified by the context, whether the package is
22 there or not, whether there's a warning there or

1 not, whether it is at the point of purchase, or
2 whether it's because a friend has something in
3 their pocket that they're showing you? The
4 perceptions may actually differ quite a bit. And
5 those perceptions then can also influence the
6 experience of the product once you actually try the
7 product, and so an understanding of that as well.

8 DR. SAMET: So maybe to summarize, I think
9 actually what you said applies probably to both
10 youth and adults. And I think the uncertainty is
11 that we have inadequate knowledge of perceptions of
12 these products with regard to attributes, the
13 risks; and risks could be construed broadly here,
14 risk for addiction, risk for disease. I wrote down
15 comparative risks, which I think is probably
16 important. And then you wrote the importance of
17 context and how that influences these perceptions.

18 So I think we can probably fairly say that
19 those uncertainties are there for both youths and
20 adults.

21 DR. PETERS: Yes. It might be different
22 between those two groups, but also within the

1 group, there may be differences.

2 DR. SAMET: Right. But it would loom as a
3 key uncertainty for both groups, I think.

4 Patricia?

5 DR. HENDERSON: Yes. Even before that is
6 the exposure to fetals (ph), so pregnancy. We know
7 very little about that.

8 DR. SAMET: So that would sit on the health
9 risks side.

10 Yes, Bob?

11 DR. BALSTER: I would just add that in
12 addition to knowing those things about the youth
13 and adult, I think we need to know a bit more about
14 how subcultural variation would be important in
15 those perceptions.

16 DR. SAMET: Dorothy?

17 DR. HATSUKAMI: I think it would also be
18 interesting to see how the consumer perception of
19 the dissolvable products might affect perception of
20 other products, such as cigarettes or even
21 smokeless tobacco products.

22 DR. SAMET: In a way, that's something that

1 would have to be -- that's almost a surveillance
2 issue as these products are rolled out.

3 Fred?

4 DR. PAMPEL: This is a very tough question
5 to answer methodologically. But if there are kids
6 adopting dissolvable tobacco without having smoked
7 before, we can't necessarily assume that these kids
8 would never have smoked. So are the adopters
9 actually prone to adopt cigarette smoking anyway,
10 in which case, it's a benefit? Or are they not
11 likely to adopt cigarettes, in which case, it's a
12 loss?

13 DR. SAMET: Actually, it's a great point
14 that probably needs to be reflected in our
15 discussion of impact. It's, I think, ultimately,
16 unknowable, but I think it should figure into our
17 discussion of population-level impacts.

18 So your question is, are there people who,
19 but for the availability of dissolvables, would
20 have been cigarette smokers? And I think that goes
21 a little bit back to trying to get some
22 understanding of who is adopting and using these

1 products.

2 Sandrine?

3 DR. PIRARD: Just to go back to the whole
4 prescription abuse things, I think what youth tends
5 to do nowadays is this farming thing with pH, where
6 basically everyone kind of brings a bunch of pills,
7 put it in a bowl, and everyone just grabs whatever
8 is there.

9 So I think that there's this kind of
10 attraction to any kind of oral product, and some of
11 those kids might never touch cigarettes, but we can
12 see that those little things, whatever you call
13 them, could be kind of put with other things and
14 kind of mixed in those farming parties. So I think
15 there's this whole generation of using kind of oral
16 tablets of pretty much everything they can find.

17 DR. MCAFEE: This probably goes without
18 saying, but in addition to perceptions and some of
19 these specific drilldowns, the bottom line is,
20 we're very uncertain about how these products
21 are -- who's using them, how they're being used,
22 how they're being used relative to other tobacco

1 products. And this is just sort of -- we don't
2 even really know the basics, and part of this is
3 because they're so new and novel. But again,
4 having reviewed, for instance, what's being asked
5 in the surveillance questions -- which are
6 literally just being started this year in our
7 national surveys, and in some of our surveys, we
8 have no questions -- the questions are quite high
9 level; like, did you use? Did you use it once?

10 But all these kind of issues that we
11 struggle with around the topography of use, how
12 frequently people are using, I think it would be
13 helpful if there were a little bit of guidance, and
14 it was included in this; that we want to make sure
15 we are actually collected data over the next year
16 or two to carefully understand how and then,
17 prospectively, what's happening with uptake.

18 DR. SAMET: So we certainly -- I mean, what
19 you said is a major uncertainty now, but will
20 become even more important for the future, on the
21 assumption that the products we've seen are rolled
22 out nationally. And then what you're saying is we

1 really need good surveillance to track, to use your
2 words, "who is using the products and how they are
3 being used?"

4 So I think that it's an uncertainty now.
5 It's one that has to be addressed through ongoing
6 data collection. It's a surveillance need.

7 DR. MCAFEE: Yes. But it's not going to
8 automatically correct itself just because the
9 products are used more. It's going to require a
10 lot of proactive work on the various
11 surveillance -- existing surveillance instruments
12 to do this.

13 DR. SAMET: I think tucked away in our
14 recommendations should be the relatively obvious
15 one, that this will need to be done in a way that's
16 sufficiently sensitive to track what could be
17 fairly complicated use patterns, as we've learned.

18 Ellen?

19 DR. PETERS: I want to follow up on
20 something that Dorothy brought up. I think
21 Dorothy's point is actually a very important one;
22 does the impression of one product change the

1 impression of the other product? And it's
2 particularly important here I think because if, for
3 example, FDA decided to change regulations such
4 that dissolvables, let's say, can be advertised as
5 smoking cessation, they're still a tobacco product.
6 Tobacco's probably still going to show up on the
7 package. If you can advertise them as a low-risk
8 product, it's actually going to change perceptions
9 of tobacco as lower risk. Oh, this tobacco product
10 is okay. Maybe if I do just a little of that one,
11 it'll also be okay.

12 So I just think that how these perceptions
13 of one product influence perceptions of the other
14 is actually really quite an important point.

15 DR. HENDERSON: Can I just follow up on that
16 as how this also plays on policy-making? A lot of
17 organizations -- for example this building is
18 tobacco free. It includes all tobacco products;
19 and what's going to happen to these communities
20 that are moving that direction?

21 DR. SAMET: So let me take us back to
22 uncertainties. You're a wandering group. In terms

1 of things, the gaps that need to be filled, we've
2 talked about the need for this perception
3 information. We've heard from Sandrine, from
4 Dorothy, about additional aspects of perception
5 that we might want to track or implications for use
6 of either other tobacco products or other drugs,
7 but we're just trying to highlight critical gaps
8 now.

9 So we've talked about products, to an
10 extent. We've talked about this understanding.
11 There are other areas. I think Patricia
12 highlighted a little bit the need for information
13 around pregnancy, potentially, reproductive
14 outcomes.

15 Other things, Bob?

16 DR. BALSTER: So I think another important
17 area to try and obtain information about is how
18 youths are obtaining the product; I mean, those
19 that are using them, how they obtain them. Are
20 they obtaining them through some type of accessing
21 retail sales? Are they obtaining them -- through
22 what means are they obtaining them? They're not

1 legally available to them, so I think we need to
2 know more about how they get them.

3 DR. SAMET: Neal?

4 DR. BENOWITZ: I'm not sure this has been
5 done, but again, following up on the Ariva story,
6 why aren't youth trying them? Why are they not
7 interested in them? There may need to be some
8 focus groups to find out why these things have been
9 marketed for 10 years; how come you're not trying
10 them? I'd like to know why the penetrance is so
11 low.

12 DR. SAMET: I actually think we probably
13 have captured that on the perception issue,
14 generally, because that would fit with the
15 attributes of the product and why this particular
16 group of products is not being used. I think we've
17 got that covered generically.

18 Other things, Mirjana?

19 DR. DJORDJEVIC: Comprehensive chemical
20 composition, like not only harmful and potential
21 harmful constituents, but also those with
22 constituent flavors, because we heard this morning

1 about some products being delicious, some products
2 not. All that is important for attractiveness and
3 acceptance.

4 DR. SAMET: Okay. And I guess that would,
5 in turn, become a recommendation, that some
6 standard set of assays would be needed. And we
7 talked about the bioassays, but we did not talk
8 about chemical composition assays.

9 DR. BALSTER: I think things like taste
10 would not probably best be necessarily measured by
11 measuring the product constituents, but might best
12 be measured in some sort of perception test or
13 things of that type. I'm not sure exactly how
14 that's done, but folks in the food industry know a
15 lot about how to do that.

16 DR. SAMET: Other uncertainties? So do we
17 know enough -- again, I think we know very little
18 about mixed-use patterns, implications for changing
19 use, cessation, and so on. And I think we could
20 certainly highlight that as an area of uncertainty,
21 one where, at the least, observational data would
22 be needed. Fair?

1 Let's see. Neal?

2 DR. BENOWITZ: This is not epidemiology, but
3 I know we know some about abuse liability. Is that
4 also a gap that we need more information about,
5 abuse liability, especially in youth?

6 DR. SAMET: Dorothy?

7 DR. HATSUKAMI: I'm not really sure. In
8 some ways, trying to get a handle in terms of how
9 these products are being used might be really, in
10 the long run, more informative than doing some
11 abuse liability studies, but I'll defer to Tom.

12 DR. BENOWITZ: The reason I thought about
13 this had to do with the flavor question, about
14 whether flavoring in combination with nicotine
15 changes the abuse liability of these products.

16 DR. HATSUKAMI: That might be important, to
17 see whether some characteristics of the products
18 might change its abuse liability. Maybe some of
19 the strips have a more rapid rate of absorption.
20 That might be more highly abused.

21 DR. SAMET: Bob?

22 DR. BALSTER: I think we clearly lack

1 sufficient information to make a firm statement
2 about abuse liability. So if, in fact, such a
3 statement was to be valuable, then we would need a
4 lot more information to be able to make an
5 evidence-supported statement about abuse liability.

6 DR. SAMET: Can I go back? I had made this
7 comment before about needing to better understand
8 heading out to the right of the diagram, for those
9 who are using these products, what their impact is
10 on use of tobacco products generally and on
11 likelihood of quitting. So that's something where
12 we need -- everybody's agreed. Okay.

13 Yes, Tim?

14 DR. MCAFEE: I think another area of
15 uncertainty is we've heard two very strongly stated
16 concerns about, number one, we can't really know
17 what would happen because the tobacco companies
18 have been precluded from essentially making any
19 types of claims or that the current warning labels
20 don't accurately describe the actual, individual
21 risks associated with the products.

22 So as has been noted, I think this is a very

1 tricky area and one where we don't really know how
2 youth would respond or users would respond. Could
3 we create, could we craft messages that would
4 change the product perception in a way that we felt
5 was better for individual decision making or
6 population benefit? That's something that I think
7 is very important and we don't know whether we can
8 do it or no or what the effects would be.

9 DR. SAMET: Let me ask, are you proposing a
10 research topic, a policy-related need for research?
11 I'm just trying to sort out, Tim, what you're
12 saying.

13 DR. MCAFEE: Yes. I think it is something
14 where I don't -- I'm not talking five years. I
15 think there's stuff that could be done in the
16 marketing-product evaluation research arena. That
17 could be done; again, part of it looking at
18 perceptions, testing of messages to see how people
19 actually process the messages, if we were to say
20 that these products have lower risk rather than the
21 current one, it is not safe or something. If we
22 tried to nuance that message, if we tried to nuance

1 a message about increased -- however, it increases
2 your risk of becoming a smoker, all this. I think
3 this is -- again, obviously, we're not going to do
4 it, but I think it might be an important message to
5 FDA.

6 DR. SAMET: So this is a research area. We
7 had the corresponding I think discussed earlier
8 when we talked about perceptions, and we talked
9 about children and adults, following Ellen's
10 comments. So I think this is an elaboration of a
11 need.

12 Let me ask, around the risks to health,
13 dissolvable products. So there in our diagram we
14 have any number of possible use patterns,
15 dissolvables alone; dissolvables as part of a
16 smokeless mix that someone might be using, or
17 dissolvables, plus smoke, plus whatever.

18 In terms of further studies that might
19 provide an understanding of risk or comparative
20 risk to health, there are certainly uncertainties.
21 We can make some qualitative judgments on risk of
22 dissolvables versus other products. But how

1 importantly do we view this area of uncertainty?
2 And it seems to me, for one, it's something that
3 needs to be tracked. And it's quite a difficult,
4 challenging problem to sort out the consequences of
5 changing use patterns for health in any real-time
6 way. You have to resort to biomarkers and other
7 intermediate outcomes.

8 But where do we highlight this? It's an
9 uncertainty, and I think we acknowledge it and
10 relay the recommendations.

11 Neal?

12 DR. BENOWITZ: I don't know of any
13 short-term way that one could do this, without
14 people using these products for 20 or 30 years. So
15 I think we're just sort of left with extrapolating
16 from low toxicity smokeless tobacco products. So I
17 think there are gaps, but not ones that we can fill
18 for quite a long time.

19 DR. SAMET: And comes with that, then, some
20 thinking about how actually one would try and have
21 information about long-term use and the future long
22 after you and I are off TPSAC.

1 DR. BENOWITZ: I think some of the
2 surveillance data would be useful for the mixed use
3 in terms of, in people who are mixed users, what
4 happens to their cigarette consumption? So if
5 people cut their consumption down from 15
6 cigarettes a day to 3 a day, then it might make a
7 difference. If they cut it down from 15 a day to
8 10 a day, it might not make a difference. So I
9 think information about that would also be relevant
10 to disease risk.

11 DR. MCAFEE: We had one study, the rat lip
12 study. Are there any of these questions that you
13 think we might actually be able to shed more light
14 on with rapid cycle animal lab studies?

15 DR. BENOWITZ: The problem I see with those
16 is it's very difficult to extrapolate those to
17 humans. It certainly raises the potential, but
18 there have been studies that showed pure nicotine
19 as toxic in the oral cavity of rodents, yet the
20 snus study, the snus experience in Sweden, suggests
21 that it's not a major problem. So it's hard to
22 know where to go with those. I mean, I think they

1 should be done, but I'm not sure how to use them.

2 DR. SAMET: Dorothy?

3 DR. HATSUKAMI: Jon, I just want to comment
4 that there are some major challenges in the kinds
5 of research that we're proposing because the
6 packaging evolves. It's not as though we're going
7 to be testing one package and that's going to be
8 the process for the rest of the duration of the
9 product. And so my concern is how do we get
10 control of that, changing the package, even the
11 changing in the product, in maybe slight ways?

12 DR. SAMET: I think we've seen the
13 difficulty of the challenge before, if you look at
14 the changing cigarettes over time, where I think
15 the same issues come up. I think there's the
16 change in context, which you allude to. There's a
17 potential for changes in the product. There's a
18 potential for changes in the way they are used;
19 let's say a hypothetical scenario in the future, in
20 which cigarette use goes down, but perhaps it's
21 replaced by other types of products, how would one
22 track the use of it?

1 I think that those challenges are definitely
2 there, and they're certainly very difficult to
3 study in population cohorts, and I think we know
4 that. But I think we should acknowledge those
5 challenges and wish FDA good luck.

6 DR. HECK: I think Dorothy and Dave can add
7 to this as they feel necessary. Historically,
8 we've seen some rapid product introductions in
9 evolution, but now under the regulated environment,
10 I think we'll probably see more stable product
11 design and composition moving forward, and FDA will
12 be well informed of those proposed changes.

13 DR. SAMET: Bob?

14 DR. BALSTER: Again, this is not the place
15 to really go into this in any kind of depth, but
16 it's really important to understand that there is
17 an extensive literature on nicotine and its effects
18 on health. I mean, there are a plethora of animal
19 studies, some of which we saw here, in which there
20 are known adverse effects of nicotine exposure.
21 And I would like to highlight particularly those
22 studies in which the developing brain has shown to

1 be particularly sensitive to effects of nicotine,
2 which can have pretty long-lasting changes in brain
3 and behavior, the significance for which public
4 health are somewhat uncertain, but they're clearly
5 there.

6 So there is a large literature on this. And
7 I think that the relevance of that could be, of
8 course, that these products could conceivably
9 result in overall lower nicotine exposure, but that
10 is really uncertain. And of course, that may not
11 be true of future products of this type.

12 DR. SAMET: So what I'm going to do is, we
13 have about an hour. I'm sensing a little bit of an
14 energy lull here.

15 Yes. You're lulled?

16 I think what we need to do is take a look at
17 the charge to us and just talk a little bit about
18 what we might say about the key points in the
19 charge.

20 So Caryn, if we could go back to the charge;
21 so the nature and the impact of the use of
22 dissolvable tobacco products on the public health.

1 And I think, in terms of thinking about public
2 health, we have several indicators, the number of
3 people using these products, the number of people
4 using other products, including cigarettes and
5 other smokeless products. We have -- I think
6 Fred's very complicated, but important
7 counterfactual, which is, are some people using
8 dissolvable products who otherwise would be
9 smoking?

10 So there are a variety of impacts, and then
11 ultimately, the question of whether patterns of
12 morbidity and mortality have been affected because
13 of the existence of dissolvables. And in a way,
14 I'm thinking about impact. Our challenge is
15 roughly the same mental game as we had with
16 menthol, where you have to somehow think about a
17 comparison between a world with and without
18 dissolvable tobacco products and what happens as a
19 result of the existence and availability of
20 dissolvable tobacco products.

21 That was what we framed in the menthol
22 report, as a reminder, and actually in the

1 modeling, did sort of consider the counterfactual
2 scenario. Now, we're not going to go to models
3 quantitatively, but I think, qualitatively, we
4 should certainly be using the same general idea
5 when we think about impact.

6 Then, if we go to the next slide, it's
7 impact on what. So we have risks and benefits to
8 the population as a whole. And certainly, when you
9 think about risks and benefits in public health at
10 the top line, it would be premature mortality and
11 disease. And then we have these additional points
12 of indicators about likelihood that existing users
13 of tobacco products will stop, and increased or
14 decreased likelihood that those who do not use
15 tobacco products will start using such products.

16 I think one question as we look at this is,
17 do we know enough to answer these questions in a
18 qualitative sense about which way risks and
19 benefits might go, comparing our world with
20 dissolvables to the world without dissolvables.

21 That's I think what we have to do in our
22 minds and say, do we know enough? And we can say

1 yes, we do and we think the balance tips one way or
2 another, or we could give some idea of the
3 constraints in which the balance tips one way or
4 another, or we could say not enough information in
5 hand, more research is needed, and leave the
6 answers to the questions for the future. So I
7 think we have to be pretty open, given the lack of
8 information, that we sort of wish we had, to
9 dealing with our charge.

10 So I think that's what we have to do. And
11 let me make clear first, is everybody comfortable
12 with at least the scenarios that we need to
13 compare?

14 Yes, Tim?

15 DR. MCAFEE: I guess the only thing that I
16 think is a little different around this that I
17 wanted to do a double-check on is, because as you
18 earlier said, the committee's not being charged
19 with answering the question of whether dissolvables
20 should or should not exist, or be on the market.
21 And I think the others -- I don't think some of
22 these questions have -- it's not a yes/no,

1 black/white question. A lot of this, you could
2 say, well, it depends on what happens with this.
3 It depends on how the tobacco industry decides to
4 market them. It decides on how the products evolve
5 in terms of certain characteristics and it may
6 depend somewhat on what action FDA might take
7 around exercising its regulatory authority, what
8 other parts of governmental and civil society do
9 around education promotion.

10 So I would say one important thing that the
11 committee could do is to try -- if there are
12 elements that we can isolate and say we could
13 markedly diminish the probability that adolescents
14 will use this as a starter product by doing A, B,
15 C, and perhaps we could increase the probability
16 that more adults will use these products in a way
17 in which would lead them to stop using non-
18 combustibles -- can we isolate a few things like
19 that? Those would be really helpful
20 recommendations.

21 DR. SAMET: So I think I alluded to the fact
22 that, in answering these, it could be that the

1 answers would go one way or another, depending on
2 what plays out, which I think is what you just
3 said. But let's look, and following up on what you
4 just said, at the third point, the increased or
5 decreased likelihood that those who do not use
6 tobacco products will start using such products.

7 Now, I think a first question is, do we have
8 enough information in hand to answer that question
9 in even a qualitative way, which is to say that the
10 likelihood is increased or decreased. And I'm not
11 going to answer the question. I just throw it out
12 as a rhetorical question for you to respond to, but
13 we haven't heard very much evidence that speaks to
14 this point.

15 Sandrine, did you -- no. Neal?

16 DR. PIRARD: I just wanted to say, I was
17 thinking it's very hard to make any kind of
18 definitive answer, just by the fact that early
19 product definitively -- I mean, it seems, at least
20 in my eyes -- that's just very subjective -- it
21 didn't have the same appeal as the newer product.

22 So it's almost like when you say a world

1 with versus without dissolvable, it's almost like a
2 world in 2010 versus a world in 2015 or whatever,

3 DR. SAMET: So we could anticipate some
4 potential scenarios and say under what
5 circumstances these might be likely to increase or
6 decrease the number of individuals using smokeless.
7 I mean, our framework is somewhat useful for that.
8 I think the answer depends on all the things that
9 Tim mentioned.

10 Neal?

11 DR. BENOWITZ: My comment was pretty much
12 similar. I think, at the moment, these products
13 have got no impact whatsoever because the
14 penetrance is so low, and the use is so low. But
15 that doesn't mean it might not; if it's marketed,
16 the product's more attractive, if they change
17 nicotine absorption. So I think we have to address
18 both those things, what is the current status,
19 which is probably nothing, no impact or virtually
20 no impact, versus what it could be.

21 DR. SAMET: And the problem, of course, with
22 what could be is there are many could-bes. And

1 whether we choose to say, well, what about a
2 scenario of widespread use with aggressive
3 advertising and promotion -- for example, at the
4 extreme, which is probably something we need
5 to -- at least boundary conditions would be
6 probably useful, the right way to go, I think.

7 Yes, Dan?

8 DR. HECK: I'm not sure. I know we just
9 heard briefly about the Environ model, but given
10 the time and some experience to develop the inputs,
11 I think, someday, we'll have, soon perhaps, the
12 possibility to get at some of these questions that
13 you've posed.

14 I might pose a quick question here. Should
15 or how should the regulated tobacco industry
16 stakeholders assist the committee in fulfilling its
17 charge here?

18 DR. SAMET: I think the key issue, whether
19 it's Environ or the industry, we have one more
20 meeting in roughly 40 days and a report due in two
21 months. So I don't think there's going to be too
22 much opportunity, in terms of evidence digestion,

1 to go beyond where we are. Tools like the Environ
2 model hopefully will be useful at points in the
3 future, as the models are refined and data comes in
4 that really will support some good guesses at what
5 model parameters should be.

6 My own sense is, given our struggle even
7 around qualitative directions here, that the
8 Environ model is not going to rescue anybody yet.
9 Sorry to Environ. But I think that's the case, and
10 we need to acknowledge that. And we had some of
11 that discussion yesterday.

12 John?

13 DR. LAUTERBACH: It seems we're almost in an
14 impossible situation here in that there's no
15 national distribution of some of the more
16 controversial dissolvable products. And I guess,
17 while the Star products are available in all
18 states, there's not a great deal of market share of
19 these versus total tobacco products or even non-
20 combustible tobacco products. Perhaps, we're
21 dealing with a situation where Congress reacted
22 well before the storm.

1 DR. SAMET: But they acted.

2 [Laughter.]

3 DR. SAMET: And so that's probably the key
4 issue. I take your point, and I think that's what
5 we're all struggling with. I think Neal summarized
6 no impact probably as reflecting the current state.
7 You alluded to the limited penetration of the Ariva
8 and Stonewall. And then I think the alternative is
9 what could happen. And what could happen, I think,
10 one thing we've agreed on, will depend on many
11 things, the way the products are marketed, how
12 they're packaged. I think we've touched on a lot
13 of factors that will influence future scenarios.

14 At the least, in thinking about these
15 questions, we can talk about the here and now.
16 That's the trivial part of the task. And then we
17 might at least I think give consideration to a
18 future in which, again, we think about some
19 potential boundary condition of a sort of roll-out
20 of several of these products, future roll-out,
21 perhaps, of more, and that they are marketed at the
22 national -- sold at the national, level. It seems

1 like that's what we need to consider. And then we
2 could say -- we could begin to say something or we
3 could certainly say what we need to know to get
4 better answers on these questions. Yes, Tim?

5 DR. MCAFEE: Maybe I'd just take a quick stab
6 at some of the thoughts particularly relating to
7 the third bullet there about the likelihood that
8 they would start using such products that use
9 tobacco products associated with these.

10 I think we've heard enough today to be
11 worried about the potential for several elements of
12 these products. And I completely agree with Neal.
13 I'm not worried about the status quo or past
14 history, but I think the fact that all the issues
15 that we've struggled with around the shared
16 characteristics of these products with other
17 commonly-used and usually perceived as mostly safe
18 products would lead to -- and to me, the scenario
19 would be aggressive marketing to 18- to 24-year-
20 olds that plays up the flavored aspect of it and is
21 encouraging, just strongly marketed, and strongly
22 encouraged.

1 I think there's very little question, based
2 even on just what we've preliminarily heard, that
3 this would spill over into the 12- to 17-year-old
4 age group and that kids would -- there's no reason
5 to think that they wouldn't be able to get access
6 currently, based on our current experience with
7 cigarettes and smokeless products, and that they
8 would potentially -- if they experiment with these,
9 because they have nicotine in them, which is
10 addictive, they are likely to -- that will increase
11 the probability that they will use more. And if
12 they start using them -- I think everything we know
13 about youth use of smokeless products, et cetera,
14 would lead us to think that they would be more
15 likely to use combustible products unless we figure
16 out some very aggressive sorts of activities that
17 would probably require -- because of the
18 complexities of adherence to First Amendment rights
19 of the tobacco industry to market to adults, would
20 be very tricky to work out.

21 I think the fact that the same tobacco
22 companies that are marketing combustible products

1 that are also marketing these could provide some
2 benefits, but it's a big issue that's not present
3 in Sweden, where it could be in their strategic
4 interest, even if the products themselves are not
5 taking off like gangbusters, that they would not be
6 strongly incented, other than through goodwill and
7 ethics, to take the steps that would be needed to
8 stop the bleed-over into 12- to 17-year-olds. And
9 frankly, we're very worried about 18- to 24-year-
10 olds, too, because we know that this is a group
11 that is still susceptible to combustible product
12 evolution.

13 So again, we don't have quantitative numbers
14 on this, but I think there's enough just pieces of
15 a puzzle that would indicate that it's not a
16 frivolous concern or just a paranoid concern to
17 think that we need to think carefully about how
18 this will affect initiation.

19 DR. SAMET: So just to paraphrase a little
20 bit, what you're saying in answer to the third
21 element is that while there are many gaps -- and we
22 have not yet seen a scenario of widespread sales of

1 product by a large company -- that there is a basis
2 for being concerned and watchful for the
3 possibility that the availability of dissolvable
4 products might increase cigarette smoking in the
5 end.

6 DR. MCAFEE: Yes. I would probably go a
7 little further and say I think, if there's
8 aggressive marketing of these, particularly aimed
9 at 18- to 24-year-olds, and "if they taste good,"
10 quote/unquote, instead of tasting lousy, and if
11 they're co-branded with combustible products, it
12 will familiarize 12- to 17-year-olds with the brand
13 that's the same brand as the combustible products,
14 I think it will.

15 I think unless there are aggressive
16 countermeasures taken, the prediction would be that
17 the net for initiation -- and I see no way that it
18 would diminish initiation. That seems highly
19 improbable, from what we know on this. So I think
20 it's a significant concern.

21 DR. HATSUKAMI: I guess I share the same
22 sentiment, that it is worrisome. And it's

1 worrisome because these are such discreet,
2 convenient-to-use products that could be used
3 anywhere without detection. And I can see that a
4 younger population would be interested in using
5 these types of products during school, which they
6 obviously can't smoke during school, but they can
7 certainly use these products. So I find it a
8 little worrisome as well.

9 DR. SAMET: Patricia?

10 DR. HENDERSON: I have to agree with Tim.
11 I'm thinking about just the history of what has
12 happened. And there are certain vulnerable
13 populations in the United States that have higher
14 rates of smoking, and just how marketing really
15 targeted these populations. And we've seen the
16 example of menthol, what has happened to African-
17 American communities.

18 It is worrisome, and I'm kind of thinking
19 about Native American populations, too, where, if
20 this gets into that population, the rates of
21 initiation are already high for smoking. What's
22 going to happen if this product gets in there?

1 DR. SAMET: Sandrine?

2 DR. PIRARD: Yes. I echo what is being
3 said. And to me, I can't stand but thinking about
4 those alcohol pops or flavored malt beverages, that
5 basically are very similar in a sense to what we
6 see here, which is branded product with a lot of
7 flavor, clearly targeted to kind of a younger
8 population, and looking like, basically, soda, and
9 then you have -- I mean, out of all the surveys
10 that have been done, basically, teens will say,
11 well, it's great. If I drink this in front of my
12 parents, they have no idea I'm drinking something
13 alcoholic. They just think I'm drinking a lemonade
14 or something.

15 So to me, it just seems to be so parallel
16 that it's very hard not to be worried.

17 DR. SAMET: Let me check on the phone.

18 Mark, Arnold, do you want to weigh in?

19 DR. CLANTON: Yes. This is Mark. I want to
20 offer a thought that our concerns, our worries, are
21 very much a function of the availability of this
22 product. And speaking in epidemiologic terms,

1 we're talking about exposure. Right now, the
2 accurate (indiscernible) populations, 12- to 17-
3 year-olds, et cetera, have very low exposure to
4 these products. And as a result, we anticipate, if
5 marketing works, they'll become more readily
6 available. Then all of the issues we're concerned
7 about, even in terms of the poisoning, may change
8 based on how many households this product is in,
9 and how often people open those products, and
10 aggregate them into their containers, and it's more
11 easy to access.

12 So whether you're a child, an adolescent, or
13 adult, almost all of our concerns are a function of
14 how many people are using these products and how
15 often they're going to be available.

16 DR. SAMET: Okay. Thank you.

17 Let me draw us to the second point,
18 increased or decreased likelihood that existing
19 users of tobacco products will stop using such
20 products. And again, our lines of evidence here
21 are extremely limited. And so again, I guess the
22 question is whether we want to -- no. Let's

1 discuss what we think we can say at this point.

2 Bob, were you about to --

3 DR. BALSTER: I've struggled with this
4 particular one because I think we spent quite a bit
5 of time earlier using the "could" word. And I
6 think they could increase the likelihood that users
7 of tobacco products will stop using such products.
8 And there are certain features of them and certain
9 data that are relevant to this from various
10 locations that suggest that it could be.

11 But when I flip the question around and try
12 to ask myself, well, what would I need to be able
13 to conclude that they will increase on a population
14 basis, then I have to start asking myself what's
15 the standard of evidence that I would want to be
16 able to make that conclusion as an individual,
17 scientist, or as a committee. And I think then,
18 we're getting into a question about what is the
19 standard of evidence. And I think we're far away
20 from meeting any sort of reasonable standard of
21 evidence for drawing a conclusion in support of the
22 no hypothesis and refuting the no hypothesis, that

1 they increase the likelihood.

2 So I just don't think that we can support,
3 or I don't feel like there is enough evidence to
4 support. There would be a pretty high standard of
5 evidence needed to really draw a firm conclusion on
6 it.

7 DR. SAMET: This will certainly be
8 challenging. I'm just thinking about the recent
9 paper, which I haven't read yet, but the NRT paper
10 and long-term use at the population level. So
11 again, this comes back to the question of what
12 might be observed in clinical trials versus what
13 happens in the population with long-term use. It's
14 perhaps a little difficult. I mean, again, I think
15 this is very challenging to answer based on what we
16 know now, but that's in itself an answer.

17 Neal?

18 DR. BENOWITZ: I suspect that this may be
19 product specific. For example, if you have a
20 product that delivers a lot of nicotine quickly, it
21 might be very helpful to help people quit smoking.
22 If you have a low-nicotine delivery product, it

1 might be the opposite. It might just help kids get
2 going and start using nicotine because it's less
3 aversive.

4 So I think the answer to this question may
5 depend on the product and how the product's
6 engineered. I don't know that we can say that
7 dissolvables will do this globally.

8 DR. SAMET: Dan?

9 DR. HECK: Somewhat related to what Neal
10 said here, there are product-specific issues beyond
11 just the product design. For instance, we've heard
12 a lot of discussion of the Ariva and Stonewall
13 products. And back in the original presentation by
14 Star, we heard some business reasons, also, that
15 may in retrospect have been related to the
16 relatively low success of those products, limited
17 distribution, a relatively small company, those
18 kind of things.

19 But it occurred to me also -- and there
20 probably is information on this that may be
21 informative here -- are there data developed from
22 the occasions when the NRT products went over the

1 counter, and then became more and more flavored and
2 more appealing, that ties that ready availability
3 and the relative appeal to maybe greater
4 spontaneous quitting and the population. I don't
5 know that such data might exist, but if it does, it
6 may be useful.

7 DR. SAMET: Such data do exist.

8 Tim?

9 DR. MCAFEE: I think that is the exact
10 concern that John was alluding to, that although
11 this is an understudied area, where it has been
12 looked at -- and there was a study done in the
13 U.K., and there have been a couple of population
14 studies, John Pierce's, about California, and then
15 this very recent one, which I've only read the
16 abstract to.

17 But the short answer is, despite the fact of
18 the NRTs being used globally, having actually high
19 utilization rate certainly among the general
20 population of smokers, and at this point fairly
21 high among people who are making quit attempts, in
22 the 30 percent range, it has been difficult for

1 anyone to convincingly demonstrate a population-
2 level effect on quit attempts. I mean, quit
3 attempts are exactly what has been looked at. And
4 there have even been paradoxical effects in the
5 U.K. after one NRT thing.

6 I personally think there is probably
7 explanations for this, mostly having to do with
8 selection bias, but nonetheless, it would suggest
9 that if we can't detect that with a product that
10 was actually engineered, and designed, and approved
11 for the purpose of helping people quit, and that
12 now is actually being used at fairly high levels,
13 our chances of being able to -- we certainly need
14 to be skeptical about the probability that simply
15 introducing another form of nicotine delivery will
16 kind of magically result in increasing quit
17 attempts in the real world, as opposed to being
18 able to engineer it, which I would be quite
19 confident could be -- can and to some extent has
20 been, in clinical settings, where people are being
21 recruited and encouraged to, who want to quit.

22 So I think this is a much more tricky

1 question, but I'm fairly hard-pressed with the
2 current product characteristics, unless, as was
3 said, unless as Neal said -- I think you could
4 engineer a dissolvable product. I mean, there
5 actually is one. It's called a lozenge. I mean,
6 the lozenge I think functionally meets -- I mean,
7 it's a dissolvable product with nicotine. But
8 again, whether that's actually -- it clearly works
9 in clinical environments, but whether it creates a
10 population effect, there's really not evidence for
11 that yet.

12 DR. HECK: I think, I guess, it's largely
13 anecdotal, as we've heard at the testimony
14 yesterday. But I guess we're beginning to
15 accumulate, and I think there's probably some
16 additional information you may have seen that I
17 haven't. But there is some unique sensory
18 contributions of tobacco itself and people familiar
19 with tobacco use that may offer some advantage
20 beyond just a simple nicotine and flavor delivery
21 that characterizes the NRT cessation products.

22 DR. MCAFEE: Although I think John had

1 specifically said that his observation was that the
2 gum flavoring was actually more appealing in terms
3 of taste than most of the existing dissolvables.

4 DR. SAMET: Fred?

5 DR. PAMPEL: I tried to question some of the
6 people commenting about the advantage of the
7 dissolvables over NRT and didn't really get a clear
8 answer. So I certainly don't know why the
9 dissolvables would be that much better.

10 DR. SAMET: Bruce?

11 DR. SIMONS-MORTON: Yes. I guess it would
12 be helpful -- I mean, I'm not sure how to phrase
13 this. But for each one of these questions, if we
14 had the caveat that the product's going to change,
15 the social context is going to change, everything's
16 going to change, and so you're constantly
17 reevaluating this -- if you did that, and then we
18 ask these questions with respect to the data that
19 are available to us, I would think we'd be able to
20 say some things about each of these areas. But as
21 soon as you introduce all of the possibilities and
22 the possible dynamics, it's impossible to answer

1 the question.

2 DR. SAMET: I think your point about the
3 context is important and one that's been made
4 before. And I think this relates back to how we
5 answered these, going from Neal's two-word comment
6 about now to what might happen in the future. And
7 I think we're going to have to acknowledge that
8 complexity.

9 I think the question here is whether we can
10 make any statements about what the availability of
11 a dissolvable product might do cessation based
12 on experience, whether it's NRT, or something else,
13 or what we've seen around what people are saying
14 about the products as they exist now, but that's as
15 far as we can go.

16 I think what you're speaking to is the
17 fact -- the need for very vigorous and
18 comprehensive surveillance of tobacco product used
19 in ways that will be informative on these
20 questions. And it's going to have to involve
21 probably following panels of individuals over
22 sufficient periods of time to get exactly at these

1 questions.

2 DR. SIMONS-MORTON: Based on the few trials
3 that we have, we can make some conclusions, that
4 the products are pretty much not very well liked,
5 that they have limited -- in terms of amount and
6 time and duration of effect on the smokers who have
7 been recruited, but that in some cases, there's
8 been substitution. But we have very
9 little -- there are few of these trials. But if
10 you just look at the evidence, you can say pretty
11 much that it's a mixed probably not-very-promising
12 outcome.

13 DR. BENOWITZ: There is one literature that
14 we haven't looked at that could be relevant, but it
15 depends on how the products were marketed. And
16 that is, in Europe, NRT has been used and approved
17 for harm reduction. I haven't read the literature
18 recently to see if it's effective, but it can be
19 marketed for that purpose.

20 So NRT would be equivalent in many ways to
21 having a dissolvable if that product were marketed
22 for harm reduction or to help quitting.

1 DR. SAMET: Others on this point? Tim?

2 DR. MCAFEE: Just a quick point that we
3 haven't talked about, I think there's one area
4 where it's pretty predictable as to what the effect
5 will be, and that's to the extent to which
6 dissolvables are marketed to encourage people to
7 use them as a bridging agent to allow them to keep
8 smoking in their life, in situations where it's
9 very difficult for them to smoke, that there's a
10 high probability that that's going to increase the
11 chance that they'll keep smoking. And I think
12 that's pretty straightforward.

13 There's a lot of complex nuances about the
14 NRT thing, which is quite controversial, but again,
15 the other challenge around this is basically if you
16 tell somebody that they can decrease their risk by
17 doing something other than quitting, are you going
18 to do something -- are we creating effects that are
19 akin to what happened with filters, and light, and
20 ultra-light? Which is, essentially, if you give a
21 smoker a choice between quitting and cutting their
22 risk partially by doing something that doesn't

1 involve quitting, a lot of them will opt to not
2 quit. And again, unless carefully managed, we have
3 the danger that this would be what would happen
4 with dissolvables.

5 DR. SAMET: John?

6 DR. LAUTERBACH: I just wanted to make the
7 point before to Dr. Pampel's comment about using
8 dissolvables instead of NRT. It's basically a
9 price differential. I mean, this pack of 20 pieces
10 of gum in Florida last week was \$10. The
11 corresponding price of a pack of Ariva or Stonewall
12 would be under \$5.

13 DR. SAMET: Let me check on the phone.
14 Mark, Arnold?

15 DR. CLANTON: Nothing to weigh in.

16 DR. SAMET: So let's go up to the top line
17 item. And this is so highly integrative across the
18 bottom two in future scenarios of use, mixed use,
19 and so on. So I think we saw some of the numbers
20 played out in different ways.

21 If the number of cigarette smokers were to
22 drop -- or, potentially, the number of cigarettes

1 consumed were to drop because of the availability
2 of dissolvables, then that would result in some
3 potential collective reduction in population risk.

4 We won't go into the magnitude of it. We
5 could speak to that. That really depends on the
6 balance between the two below, as well as potential
7 risks to health of the mix of products that people
8 end up using. And I think we've heard this is not
9 necessarily a simple matter of subtraction, that
10 going from an average of 15 cigarettes to 10
11 cigarettes does not necessarily imply a
12 proportionate reduction of risk, but at least,
13 qualitatively, it would imply a reduction of risk.

14 So I think the answer to this around
15 boundary conditions would be that risk of morbidity
16 and mortality would go up if the number of tobacco
17 users, including smokers, were to increase in a way
18 that the collective risk increased.

19 I mean, it gets very complicated because you
20 could have different mixture patterns of use, each
21 with their own associated risk. But I could
22 understand scenarios in which that might integrate

1 up, but on the other hand, there's very reasonable
2 scenarios under which risk to the population goes
3 down as well. And it seems to me that what we
4 could do with this question is describe its
5 complexity, and, I think, speak to the possibility
6 that there are scenarios under which benefits could
7 occur in terms of reduction of the tobacco-caused
8 burden of morbidity and mortality, and that some of
9 those are potentially plausible.

10 I'm not sure how much further we can go, but
11 let me open this up for discussion.

12 Fred, are you poised to -- John?

13 DR. LAUTERBACH: Just one point. Let's say
14 that dissolvables got 5 percent of the cigarette
15 usage, which I think would be -- for those making
16 dissolvables I think would be an overwhelming
17 dream. Is even that effect measurable or
18 significant in the overall health context?

19 DR. SAMET: I guess maybe there's a first
20 question there, which is if there were 5 percent
21 penetration of these into the market and then there
22 was some associated reduction in cigarette use,

1 would there be some benefit, whether we could
2 measure it or not? Presumably, from what we know,
3 we could say yes. there would be a benefit. Could
4 we measure it? That might be very, very
5 challenging, particularly in a longitudinal
6 context. But I think in a way, in the end,
7 probably FDA will be left with using various sorts
8 of models to try and understand the consequences
9 for health risks of changing scenarios of use,
10 whatever is driving them, whether it's dissolvables
11 or other things.

12 Yes, Tim?

13 DR. MCAFEE: Just a quick amendment to that,
14 I think the two other things that you'd have to
15 have, whether it be measurable or not, is as was
16 said about the Swedish situation, it would have to
17 be that a very large fraction of that 5 percent was
18 made up of people who were solely using
19 dissolvables for which, again, we have virtually no
20 evidence. So then you'd be left with the big
21 question of, how do you get to that scenario
22 because that doesn't look like what's happening.

1 I think the other one is you'd have to have
2 a very, very small -- it would either have to be
3 zero or in the negative direction -- impact on
4 youth initiation because it would only take a
5 fractional element of youth initiation to
6 counterbalance even large switches probably in the
7 adult population.

8 DR. SAMET: Other comments? I think we can
9 all acknowledge the complexity of this aspect of
10 our charge. Who wrote this charge? No.

11 [Laughter.]

12 DR. SAMET: Yes, Mark?

13 DR. CLANTON: Yes. You did a good job
14 making it clear that we don't have an absolute
15 correlation between cigarettes smoked and/or
16 reducing, from some level, say, 15 to 10. We don't
17 have an absolute understanding of what that means
18 with risk. And so I appreciate that. But I also
19 want to throw in, we don't want to make an
20 assumption that diseases like cancer, for example,
21 versus diabetes and coronary artery disease, sort
22 of all equal when it comes to reducing the number

1 of cigarettes.

2 There isn't any threshold that we know about
3 in terms of any nitrosamines in cancer. However,
4 there does seem to be a fairly good correlation
5 between reducing number of cigarettes smoked and
6 your risk for coronary artery disease. That does
7 tend to go down when you as the amount of
8 cigarettes you smoke.

9 But in the case of cancer, since we don't
10 know what that correlation is, it is best to
11 maintain the advice that quitting altogether is the
12 best way to reduce your risk to cancers related to
13 cigarette smoking.

14 DR. SAMET: Thank you.

15 Other comments on this point?

16 [No response.]

17 DR. SAMET: So we've had a discussion of our
18 charge and its complexity. And I think we've
19 discussed at least qualitatively what might be said
20 to each of these, ranging from, I think, the first,
21 very difficult. And the answer is, what happens
22 would depend on a number of things.

1 To the second, where there's the possibility
2 that use would drop, there's a possibility that use
3 would increase, it depends on marketing, the nature
4 of the product, and so on. And then the third,
5 where there was some concern, I think best
6 expressed by Tim, about directionality based on
7 what we know about introducing a tobacco product
8 that may penetrate to youth, it gives them access
9 to another way to get nicotine that might lead on,
10 if I'm capturing what you said.

11 We've highlighted a lot of research needs.
12 Before we wrap up in the next few minutes, we need
13 to talk a little about process going forward. But
14 I also wanted to see if there -- we've talked about
15 research needs. We've talked about surveillance.

16 Are there specific items that anyone wants
17 to bring up that we've not laid out? We've covered
18 an awful lot of ground. I hope that, between Caryn
19 and myself, we have captured all of this in a way
20 that a summary can get written. But other
21 recommendations for research, tracking, and so on?

22 Yes, Ellen?

1 DR. PETERS: I have just a modification to
2 something you just talked about. When it comes
3 to -- if marketing practices change, you may get a
4 change to product usage. It's not just marketing
5 practices of the tobacco companies. It's also any
6 of our social agencies or the FDA itself. It's the
7 changing information.

8 DR. SAMET: So I think that is an important
9 point, the dynamics of the real world and these
10 various factors.

11 Yes. Yes, Mark. Go ahead. Speak up.
12 You're a little distant.

13 DR. CLANTON: Yes. I'm not sure how this
14 comment fits, but it's just something that's been
15 nagging at me. So for example, there are product
16 warnings on, say, nasal decongestants that say if
17 you have hypertension or other conditions, please
18 consult with your physician before using this
19 product. And this has to do with products that are
20 currently available over the counter.

21 Given that we know, in fact, that nicotine
22 has a similar vasoconstriction effect to other

1 stimulant medications, I'm wondering is there an
2 opportunity here to at least discuss language that
3 would be equivalent to what we see in nasal
4 decongestants?

5 DR. SAMET: David, do you have any comments
6 about that, the kind of specificity or
7 recommendations that we might or might not make?

8 David's throwing his hands up.

9 DR. ASHLEY: And I don't really have a
10 response to that.

11 DR. BENOWITZ: I don't think that there's
12 evidence to support pure nicotine having
13 cardiovascular effects like nasal sprays, for
14 example. Nasal sprays have got some specific
15 cardiovascular effects. They've got tolerance
16 effects. It's different. But we just don't have
17 the data for nicotine.

18 DR. SAMET: Sandrine?

19 DR. PIRARD: Yes. Reading, I think it's the
20 NicoSpan, the one that's nicotine only, I was
21 reading the warning. It's actually pretty
22 interesting. There's something saying, like, don't

1 use if you're pregnant unless indicated by your
2 doctor, which to me seems pretty much what you see
3 on acetaminophen, when, obviously, everybody is
4 using that when pregnant.

5 Then the other thing is, the risk to the
6 fetus is not fully known. So when you read that,
7 you're thinking, well, maybe it's not that bad, but
8 actually I do not know if nicotine , a pure
9 nicotine product like that would be risky. My
10 understanding is that NRT is certainly not seen as
11 a safe product for a fetus, but I think the
12 NicoSpan product is very interesting in terms of a
13 warning.

14 DR. SAMET: I wonder, maybe let's take our
15 last 15 minutes or so and talk a little bit about
16 process. So I think everybody has March 23rd
17 pretty well engrained. March 1st, 2nd, we are
18 meeting here. Remember that we discussed the form
19 of our report. Part of our report is all that's
20 gone on at this meeting and the meeting in July.
21 It is the various materials that have been
22 submitted. It is the presentations. It's the

1 peer-reviewed articles. It's our words sitting
2 around the table, believe it or not. And that is
3 the evidentiary body of the report.

4 Going with that will be a summary, since I
5 can't imagine anybody reading what we just called
6 the report -- but maybe somebody will -- and that
7 there will be possibly a 20-page summary,
8 distillation of what has been discussed; that a
9 major task for our next meeting, at least the first
10 day of it, would be to look at that summary and
11 work on it, because clearly, we've laid out an
12 awful lot of ideas, information, comments, that are
13 going to have to be captured in that summary. And
14 I think what words actually go into the summary
15 will certainly be the most closely read part of our
16 report.

17 So the proposal is that a summary will get
18 written over the next several weeks, approximately,
19 two weeks. Is that 14 days?

20 DR. ASHLEY: Fourteen calendar days, not 14
21 business days.

22 DR. SAMET: Fourteen calendar days, and this

1 summary will get written and then we would have it
2 to look at.

3 Now, I would be happy to look around the
4 table, and see someone raise their hand, and say,
5 yes, I really want to write that summary.

6 [No response.]

7 [Laughter.]

8 DR. SAMET: Yes, just as I suspected.

9 DR. PIRARD: I have a question. I'm not
10 volunteering. I actually just want to clarify,
11 since it's my first advisory committee, what is the
12 role -- is there a difference between the role of
13 government employee versus special government
14 employee on this report? That's something that I
15 would love to hear.

16 DR. SAMET: Yes. We can explain that to
17 you.

18 So I actually anticipated a lack of
19 volunteers and have reluctantly agreed that I will
20 write this summary in the next 14 calendar days,
21 anticipating a huge reward for this or something.

22 [Laughter.]

1 DR. SAMET: So we would have this summary
2 written that really I think particularly will focus
3 in on our discussions today, but also on, I think,
4 the key findings. But again, this will really be a
5 summary for conveying what it is that is in the
6 report, which reflects all the deliberations that
7 we've had on the topic.

8 I think maybe we should hear from David and
9 Sarah at this point, a little bit about how we
10 might conduct the next meeting, but I would
11 certainly see a large part of it as discussing this
12 summary.

13 DR. ASHLEY: Yes. I'll make a couple of
14 comments. Number one, I want to make one thing a
15 little clear before you walk away and we don't
16 clarify this. We actually need it by the 31st, so
17 it's actually not 14 days; it's 11 days.

18 [Laughter.]

19 DR. ASHLEY: I just wanted to make sure that
20 was clear. But there are two weekends in there,
21 Jon, including this one.

22 DR. SAMET: There were two weekends.

1 DR. ASHLEY: I mean, the objective of what
2 we're going to try to do, so that we have the
3 report finalized, voted on, done before the
4 deadline is, at the next meeting, the objective
5 would be to come with the report. Now, the idea
6 will be, the report will go out to you guys before
7 the next meeting.

8 DR. SAMET: You mean the summary.

9 DR. ASHLEY: The summary. Excuse me.

10 Thank you, Jon. I appreciate you fixing
11 that. The summary will go out at least some days
12 before the next meeting, for you to look that over.
13 We will come together during the next meeting. We
14 will then spend the first day going through the
15 report and getting the wording exactly like we want
16 it.

17 FDA staff will probably spend the night
18 cleaning that up and getting that correct so that,
19 on the next day, there will be the opportunity to
20 vote on the report and to have that finalized at
21 the next meeting. Our objective is to have this
22 done, and complete, and finished before the end of

1 the next meeting, and voted on, and final, and
2 done.

3 DR. SAMET: Neal?

4 DR. BENOWITZ: If you are going to go ahead
5 and get Jon's summary on the 31st, why can't you
6 just send it down to us at the same time that Jon
7 sends it to you?

8 DR. ASHLEY: If you want, ask Karen these
9 details.

10 DR. TEMPLETON-SOMERS: I'm sorry. I missed
11 that question.

12 DR. BENOWITZ: If we are going to give
13 feedback, which I think we should, because we
14 should help Jon, the question is, if Jon's going to
15 send the report to you on the 31st, why can't we
16 get it at the same time?

17 DR. TEMPLETON-SOMERS: That's actually what
18 I was whispering to Caryn. The reason it's due so
19 early is that we want to have it redacted as soon
20 as we can. Those of you who are SGs and RGs will
21 get the unredacted, but we want to have a redacted
22 version that we can post. So it's due early, so

1 there'll be time to redact it, and post it, and
2 still get comments from not only the committee, but
3 also from the public.

4 Did I get that all?

5 DR. BENOWITZ: But we'll get it sooner so we
6 have more time.

7 DR. TEMPLETON-SOMERS: You'll get it shortly
8 after we get it, within a day or two, so like
9 February 4th, something like that. And it should
10 be posted shortly after that, barring no problems.

11 DR. SAMET: Bruce?

12 DR. SIMONS-MORTON: Does the summary include
13 recommendations?

14 DR. SAMET: We certainly have
15 recommendations that we've made so far around
16 research and surveillance. I think, to the extent
17 that we want to make other sorts of
18 recommendations, I assume we could have further
19 discussion, and we will have further discussion at
20 the March meeting, and have the opportunity to
21 shorten or lengthen whatever it is we've
22 recommended.

1 DR. ASHLEY: Right, but you guys will not be
2 able to leave the room that first day until that
3 report is finished so that it can be cleaned up and
4 voted on the next day.

5 DR. SAMET: Okay. So anything else? So
6 David, on the first day, we look at the draft of
7 the summary. We modify it, add, subtract,
8 whatever, from the recommendations. The second day
9 is essentially going to be a relook at the draft?

10 DR. ASHLEY: Yes. Obviously, when we come
11 back the second day, the idea will be to look it
12 over again and then vote on it. The theory is,
13 when you come back the next day, it will have all
14 the corrections, all the additions, all the
15 changes. All of that will be incorporated.
16 Obviously, we like people to look it over again
17 before they vote on it, but it should be finalized.
18 But yes, you'll have a chance to look it over, and
19 it won't be a 200-page document like the menthol
20 report.

21 DR. SAMET: So just a comment from Caryn and
22 a reminder that if you have comments as you see the

1 draft, any comments should go directly to her and
2 not to me. They'd probably just get buried in my
3 e-mail anyway.

4 Anything else? I think we haven't done
5 badly. We have five minutes to spare.

6 Any other thoughts? Dan?

7 DR. HECK: Just, again, quickly,
8 Mr. Chairman, once again, if there's anything the
9 stakeholder companies can offer you in terms of
10 assistance, given your heroic task, we'd be pleased
11 to do that appropriately, and good luck.

12 [Laughter.]

13 DR. SAMET: Thanks, Dan. It's going to take
14 more than good luck.

15 Let me ask Mark and Arnold, first, thanks
16 for hanging in over the phone. I can assure you
17 that we're much better in person than by phone.

18 Any last words from either of you?

19 DR. CLANTON: Good luck as well.

20 DR. SAMET: Thanks.

21 MR. HAMM: I think the committee did a good
22 job.

Adjournment

1
2 DR. SAMET: Okay. Thanks. So then I think
3 we are close to adjourning. We actually had a lot
4 of terrifically developed input from many, many
5 people and I want to thank everybody. That's FDA
6 staff, RTI, our public commenters, industry.

7 Our youth presenters this morning were very,
8 very interesting. And I think we've certainly
9 learned a lot over the last three days, applicable
10 to our topic. I want to thank the committee for
11 really hanging in and being very focused today in
12 helping us get our job done. There's nothing like
13 the incentive of going home to finish up.

14 So we'll be back together in March, I
15 understand, so we'll see you then. Thanks. We're
16 adjourned.

17 (Whereupon, at 2:30 p.m., the meeting was
18 adjourned.)
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22