Indian Country Economic Development: Data and Data Gaps

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Over the past three-plus decades, in the modern era of tribal self-determination, U.S. reservations have included some of the poorest and also some of the most dynamic local economies in the United States. Using Census population data, the Ag Census, and odd lots of serendipitously available or jury-rigged datasets, scholars have documented these facts and tentatively identified some of the structural, legal, and policy factors that influence the wealth and growth of modern Indian nations.

Nonetheless, significant gaps in the data on reservation economies impede further progress. Three of the biggest gaps are in the areas of tribal government, reservation business activity, and data on individual reservation residents and households, especially over time (longitudinal or panel data). In this paper, I use my experience in the Federal Reserve Bank of Minneapolis's efforts to gather Indian Country data as a vehicle for discussing both the gaps and the potential for closing them. I conclude that a collaborative effort among tribal leaders, governmental entities, and scholars has the potential to assemble the more complete legal and economic data needed to advance our understanding of Indian Country economies.

Reservation Economic Data and Data Gaps

2012 is the twentieth anniversary of the publication of *Property Rights and Indian Economies*, edited by Terry Anderson. Much of the modern scholarship on tribal economies descends, at least in part, from the pioneering work presented there.

For example, this volume included Cornell and Kalt (1992), "Culture and Institutions as Public Goods: American Indian Economic Development as a Problem of Collective Action." This paper is an early example of the now voluminous work of the Harvard Project on American Indian Economic Development, which has continued to use historical and contemporary data on tribal culture and institutions to explore the role these factors play in shaping reservation economies. The paper's use of U.S. Census data—for example, on the percentage of reservation residents who were employed, receiving public assistance, or held a high school degree—also serves as an early example of relying on U.S. population census data to study reservation economies.

¹ Vice President, Federal Reserve Bank of Minneapolis. The views expressed here are those of the author and not necessarily those of the Federal Reserve Bank of Minneapolis or the Federal Reserve System. I thank Sue Woodrow for helpful comments.

reservation economies, as shown in the summary of Indian Country data sources compiled in Table 1.

Property Rights and Indian Economies also included Anderson and Lueck (1992a), "Agricultural Development and Land Tenure in Indian Country." This was an early member of a long line of papers, many by Anderson and his colleagues at Montana State and in the Property and Environment Research Center (PERC), that have explored how formal legal structures and property rights affect reservation economies. By estimating the acreage of some reservations with map-based computer planimetry, Anderson and Lueck also contributed to a tradition of creative but sometimes painstaking measures designed to fill the gaps in reservation data. In this paper and a related contemporaneous paper (Anderson and Lueck 1992b), Anderson and Lueck showed how special-purpose historical and policy documents could be used to create data on aspects of the tribal legal environment, such as the amount of reservation land in trust versus feesimple status. Both Cornell and Kalt (1992) and Anderson and Lueck (1992a,b) also contributed to the practice of using the Bureau of Indian Affairs (BIA) as a source for data on topics such as employment (Cornell and Kalt) or land tenure and use (Anderson and Lueck).

Demographic data and gaps. Table 1 summarizes the sources of Indian Country data used in over twenty studies since 1992 that have compared economic outcomes across numerous (typically 15 to 100) reservations. I group the data into several categories, starting with Reservation Demographics. As might be expected, the population Census is the source (direct or indirect) for the majority of the variables in this section. In turn, these variables are the most frequently used measures of economic outcomes in studies of reservation economies. In short, Census population data have provided the most widely used metrics by which we have assessed the economic status and development of reservations, with BIA data some distance behind, followed by an assortment of less frequently used sources.

It remains to be seen, however, whether Census population data will remain the workhorse of Indian Country economic research now that the decennial long-form data have been replaced by the American Community Survey (ACS). The ACS provides detailed geographic data only on a rolling average basis, typically over a five-year period for census tracts and other geographies with small population, such as most of the reservations for which data are likely to be released. Some tribes have expressed concern that ACS data for their reservation is not reliable, and so far relatively few scholarly papers on Indian Country economies have been published from ACS data. I expect that ACS data, perhaps with some adjustments and improvements, will prove to be very important to Indian Country scholarship, just as the decennial long-form data have been, but only time will tell.

The less-used sources of data in the first section of Table 1 suggest some of the demographic data scholars lack. Census sources provide data on many characteristics of the overall population on larger reservations. However, as suggested by Evans and Topoleski's (2002) use of BIA administrative reports (and perhaps even more so by the data used in Krepps and Caves 1994),

scholars sometimes want additional cross-tabs for certain characteristics of a reservation's American Indian (or other racial/ethnic subgroup) population. Mushinski and Pickering (2000) study income inequality on reservations by estimating Gini coefficients, whose precise calculation requires data on individual households or persons, from more aggregated Census data on the distribution of households across income ranges. From a research perspective, these studies point to a lack of microdata on American Indian (or other racial/ethnic subgroup) households and individuals living on reservations. Reagan and Gitter (2007) attempt to fill this gap by assuming that the tribal ethnicity of the household head (or spouse) can link individual records in the Census Public Use Microdata Sample (PUMS) to specific reservations (or small groups of reservations) in the record's Public Use Microdata Area (PUMA). Anderson (2009) follows a slight variation of their approach.

In another study, Gitter and Reagan (2002) address a related and even more challenging gap the lack of longitudinal data on American Indians on reservations. They attempt to study male American Indian respondents to the 1979-90 waves of the National Longitudinal Surveys of Youth (NLSY) who resided on or near reservations. To do so, they use NLSY data on each respondent's county of residence and focus on American Indian males residing "in a county with a reservation." This is a reasonable but still somewhat crude approximation. It also yields only 185 respondents nationwide, which limits the spatial dimension of their analysis to variables defined for only a few very broad regionals (West, Midwest, Northeast, etc.) and precludes detailed cross-reservation comparisons. Thus, more complete demographic and economic microdata on reservation residents, especially in longitudinal form, would fill one gap in our data on reservation economies.

<u>Business and financial data and gaps</u>. The next two categories in Table 1—Reservation Business Sector and Reservation Finance/Credit—provide a few more reservation economy variables but are of interest mainly for showing how few studies have looked at business and financial outcomes on reservations. Cookson's (2012) recent attempt to adapt County Business Patterns data as an outcome measure for reservation-linked businesses (golf courses, in particular) is one of the few studies that attempts to assess reservation business outcomes other than with selfemployment information from the population census or the specialized agricultural and forestry data that I have listed in the following section of Table 1.² Cookson confronts difficult decisions about how to crosswalk county data to the reservation level. I think it is fair to say that, apart from a few agricultural and forestry sources shown in the fourth section of Table 1 (which are largely drawn from USDA, BIA, or related sources) and some of the gambling business data summarized in section 5, accurate data on the reservation business sector is very unusual. Except for the Home Mortgage Disclosure Act (HMDA) data and the relatively old and regionally

² Clearly my assignment of data to categories is to some extent arbitrary, as many data items could be listed under multiple categories. Nonetheless, the categories and assignments in Table 1 seem sufficiently reasonable to demonstrate some broad patterns regarding Indian Country economic data.

aggregated BIA estimates of reservation credit used as outcome variables in Parker (2010), the same seems to be true for financial-sector data on reservation economies.³ This is another important gap.

Land and government data and gaps. The first five sections of Table 1 contain a mixture of variables used to measure outcomes and variables used as econometric controls (with some used in both capacities). The remaining sections largely display variables used as econometric controls in econometric studies. Sections 6 and 7 summarize two related and critical sets of variables, pertaining, respectively, to tribal land and tribal government. In these sections, the data sources range from familiar (Census, BIA, USDA) to creative/painstaking (ocular planimetry, web searches of media stories, finding and carefully reading numerous official or obscure documents) to unclear (at least to me). The less-familiar sources scholars resort to here again suggest data gaps. In particular, scholars need more convenient and accurate data on the ownership status of reservation land (tribal trust, individual trust, fee simple, etc.). In principle, much of this information is embedded in government records, but in practice it appears to be very difficult to assemble or access.

The same also seems to apply to data on tribal governments. For example, tribal constitutions contain important information about the structure of tribal governments. Although we think of constitutions as readily available public documents, it has been a major undertaking, by Harvard Project scholars and others, to locate, read, and code the provisions of tribal constitutions. Even the question of which reservations have been subject to Public Law 280, and to what degree and in which years, has been addressed multiple times and appears to be still somewhat in play, based on the studies summarized in section 7 of Table 1. I am not aware of any collection of more detailed legal and structural data, such as on tribal zoning or business permitting and regulation.

Data on tribal government operations (as opposed to structure) seem to be even less available. Cookson (2012) locates some relatively old data on tribal court resources and caseloads, and more could be extracted from other historical documents (such as Brakel 1978 or American Indian Lawyer Training Program 1977). Jorgensen 2004 (on Indian Housing Authorities) and some of the sources on tribal forestry activities in section 4 of Table 1 provide further small snapshots, but Table 1 contains few examples of ongoing regular data on the expenditures, revenues, caseloads, staffing, or other operational measures for tribal governments. The closest examples, perhaps, are the limited data on tribal casino operations (e.g., number of slot machines) summarized in section 5 of the table and, in section 7, Dippel's use (Dippel 2010) of semi-annual U.S. Inspector General reports for data on embezzlement, fraud, and theft of BIA and reservation funds.

³ Cyree et al. (2004) and Schumacher (2006), which also examine HMDA data for reservations, are omitted because they aggregate across reservations. By contrast, Table 1 summarizes studies that examine multiple individual reservations or individual regional aggregates of reservations.

<u>Other data and gaps.</u> I will discuss the remaining sections of Table 1 only briefly. Some of the gaps these sections point to are not specific to reservation economies. For example the gaps in data about near-reservation areas (section 9) mostly apply to regional economies generally. Much can and will be done to create better spatial data on these geographies, but it will mostly occur whether or not Indian Country scholars assist. However, Indian Country scholars can probably be active and productive by monitoring the enhancements made to regional economic data and data methods and applying them to create more and better data on reservations' nonagricultural, nonforesty resource endowments (section 8). Finally, the studies summarized in section 10 have repeatedly shown how historical data on tribes and reservations can add to our understanding of reservation economies today. Additional important historical data await study, and more will be found, but funding will be needed for scholars and research assistants to insightfully code them into usable, meaningful data.

One final gap—a reliable and convenient means for scholars to archive and share the Indian Country economic datasets they create—applies across Table 1. For example, the data used in Krepps and Caves (1994) could still be useful or worth updating. However, the article barely outlines the sources of the data, stating instead that an appendix available from the authors provides details. One wonders if that appendix is still available and, if so, where and for how much longer. Today, as the papers summarized in Table 1 make clear, Indian Country economists and legal scholars frequently share datasets informally. This clearly enhances our collective efficiency as scholars. But I suspect that a more organized approach would lead to even greater and more sustained research efficiency.

(Reflections on) Some Minneapolis Federal Reserve Bank Work on Narrowing the Gaps

For about 20 years, the Community Development program of the Federal Reserve Bank of Minneapolis has been involved in efforts to increase the flow of investment in Indian Country. Over the past 10 years, we have especially focused on assisting reservation residents and leaders who want to enhance the opportunities on reservations for private businesses and American Indian entrepreneurs. This includes providing technical assistance to the Indian Business Alliances in our District and, notably, a sustained effort to help draft, raise awareness about, and provide training to successfully implement a model tribal law governing the use of non-real-estate property as collateral.⁴ This model law, known as the Model Tribal Secured Transaction Act or STA for short, aims to make it easy for tribes to adopt a law that facilitates the use of personal property⁵ as collateral for a business or personal loan.

⁴ For more information on these efforts, see <u>http://www.minneapolisfed.org/indiancountry/</u>.

⁵ Personal property refers to all property other than land or things affixed to land; it includes tangible items such as equipment but also intangibles such as licenses, patents, copyrights, accounts receivable, insurance receivables, and trademarks.

To better understand how tribal STAs and other elements of the reservation business environment contribute to Indian Country economic growth, the Minneapolis Federal Reserve Bank's Community Development Department has also begun to conduct, and contract for, data gathering and research on reservation economies. The four main components of this initiative are as follows:⁶

- Gathering data on tribal STAs and related reservation governance and business environmental data;
- Using that data to understand the associations and perhaps causal links between business environmental factors on reservations and economic outcomes;
- Gathering or creating data on the reservation business sector and analyzing this data;
- Using the large-scale proprietary microdata assets the Federal Reserve System has purchased from vendors in recent years to analyze reservation economies and, where possible, create additional reservation statistics.

Gathering data on STAs and other governance and business environmental factors. One reason the Minneapolis Federal Reserve Bank increased its support for Indian Country economic research was to better understand the impact of the model STAs that the Bank's Community Development Department was supporting. An obvious first step was to gather information on tribal secured transaction laws and related factors, such as the presence of workable lien filing systems and the ability of tribal civil courts to fairly and efficiently adjudicate creditors' claims. Since 2010, the Bank has tried to gather this information for the 100 largest (by American Indian and Alaska Native population) reservations. Our staff members have searched tribal websites, and we contracted with a tribal business consultant to conduct a survey of tribal governments.

On the one hand, we have made significant progress. We have at least basic data concerning the presence or absence of a secured transaction act for close to 70 of the largest reservations. This information has allowed Randall Akee (2012) to perform an initial analysis of the association between tribal STAs and economic outcomes on reservations. We hope to eventually gather this information for almost all of the 100 largest reservations.

On the other hand, progress has been difficult and limited, for several reasons. Much of the relevant information is not available on tribal websites. Tribal legal codes are not always readily available on line. Even when they are, finding all the relevant information about a particular business topic, such as secured lending, can be difficult even for a legal expert. Contacting or surveying tribal officials may not solve the problem. The topic is narrow and technical enough that many tribal government employees are themselves unfamiliar with the relevant portions of the tribal code, and they may not be able to refer an outsider to someone who does know.

⁶ A fifth component—coding information in historical documents pertaining to tribal courts and more—may be added if/when the required resources are available.

Tracking down additional details that matter to researchers, such as when a current law was adopted and what preceded it, is often even harder.

Moreover, tribal leaders may be unwilling to provide information about tribal laws to outsiders. We experienced this when our consultant sometimes failed to obtain tribal officials' permission to allow tribal staff to respond to our survey. These negative responses to a survey request are understandable. Tribal staff members are already busy, and the tribe may perceive little benefit from the time it would take to respond.

In some cases, however, our consultant perceived a broader reluctance to share tribal information with outsiders and scholars. This reluctance may be linked to concerns that tribes have been over-researched or, more seriously, that some research projects have, improperly and without consent, taken advantage of tribal members or their tribe. To address these concerns, tribes have been encouraged to establish Institutional Review Boards or Community Advisory Boards to regulate reservation research (Sahota, undated).

As tribes consider regulating reservation research, I think it will be important to carefully determine the scope of the regulation. Many of the most serious issues raised by previous reservation research involve research on individuals, especially with respect to their medical or biological characteristics. One scoping option is to focus tribal research regulation on these most sensitive cases. However, broader regulation has also been discussed, including "all forms of research that happen in an AIAN community" (Sahota, p. 19).

Taken literally, regulating "all forms of research" is probably unworkable. It would subject to bureaucratic review a wide range of activities that are either routine—e.g., high school biology classes—or very intrusive to monitor—e.g., a business owner attempting to reorganize work flow for better productivity, or even someone experimenting with a recipe. I assume that even the broadest practical approach to regulating reservation research would exempt these examples and others like them.

A more realistic and important scope question, therefore, is what extent research on tribal governments will be tightly regulated. Although the issue is far from cut and dry, I am concerned that too much regulation of research on tribal governments could be detrimental to tribal economies and, thereby, to reservation residents and tribal members. Sensible "sunshine" policies that promote disclosure of considerable information about laws, policies, budgets, and operations make governments more accountable to citizens and build investor confidence. Tribal members may wish to carefully consider the potential advantages of government transparency when determining the scope of research regulation on reservations.

<u>Analyzing the STA and related data</u>. The Minneapolis Fed's Community Development Department has contracted with Randall Akee to conduct the initial assessment and econometric analysis of the data it has gathered on tribal STAs and related reservation business environmental factors. His initial findings are available in Akee 2012 and, accordingly, are not discussed at length here. Basically, he finds a statistical association between tribes that had adopted a STA by 2011-12 and some indicators of economic progress, but also that the association may reflect selection effect, as it disappears when an instrumental variables technique is used. Further work on this project, including the addition of data for more tribes and development of a more comprehensive index of creditors' abilities to enforce collateral agreements, could change these results. The Minneapolis Federal Reserve Bank's future involvement in econometric research on Indian Country economic development will be determined, in part, by a Community Development strategic planning exercise that is currently under way.

<u>Gathering/creating and then analyzing data on reservation businesses</u>. Data on reservation businesses is uncommon and much less comprehensive than the data available for businesses at the county level. To address this gap, the main strategy of the Minneapolis Fed's Community Development Department⁷ will be to submit a proposal to the Census Bureau to enhance Census Bureau data by confidentially (i.e., within Census facilities with tightly controlled access) geocoding for reservation location the business microdata records in the Business Register, several Economic Censuses, and the Survey of Small Business Owners. An initial proposal was submitted in mid 2011, and the Census Bureau requested further information. A revised proposal outlining a three-year effort to begin in 2013 is nearly ready to be resubmitted. If accepted, the work will also include econometric analysis of the reservation business sector. The primary purpose of this analysis will be to confidentially assess whether Census Bureau procedures for gathering data on reservation businesses can be enhanced. However, the Bureau often permits publication of some of the nonconfidential econometric results.

Private data vendors might also provide useful data on reservation economies. For example, referenceUSA uses public sources (including telephone books) and telephone calls to collect basic but useful data on a wide range of businesses and nonprofits as frequently as once a month. The referenceUSA data are, at least to a limited degree, available at many public libraries, and the company also sells more direct and complete access. Data fields collected may include the name, major products, industry code, employee headcount, sales volume, year established, credit rating, ownership, contact information, and more. Location information, including state, county, ZIP, and street address, is also collected, and latitude and longitude coordinates derived from the addresses. To the degree that these address-based geocoordinates are accurate, standard geographic information system software can overlay reservation shape files to determine whether a business in located on a reservation.

Figure 1 uses this referenceUSA information to map businesses in and within 10 miles of four North Dakota reservations. To my eye, the resulting density of businesses on these four reservations appears low, even relative to many of the equally remote rural areas nearby.

⁷ In conjunction with Elton Mykerezi of the Applied Economics Department of the University of Minnesota and Randall Akee of the Economics Department of Tufts University.

However, I am not aware of any formal analysis of reservation business patterns based on referenceUSA data.

Other vendors sell additional data pertinent to research on reservation economies. For example, some vendors compile and sell information based on lien filings associated with collateralized loans (UCC 9 data). In addition to information about the collateral, at least some of these vendors also provide the location of the borrower or lender. Thus, these records could also be geocoded to study collateralized lending on and across reservations and adjacent non-reservation areas. I am not aware that this has been done yet.

Using the Feds' proprietary microdata to analyze reservation economies and publish statistics. In part to improve its monitoring of the recent housing bust and foreclosure crisis and their effects on banks, households, and the economy at large, the Federal Reserve has in recent years acquired access to several proprietary databases containing longitudinal microdata on mortgages, consumer credit histories, and more. The mortgage datasets provide static data associated with the origination of each mortgage as well as longitudinal data associated with payments, interest rate changes, delinquencies, foreclosures, and other transactional and administrative data recorded monthly by the mortgage servicer. These datasets cover a high percentage of the actively serviced mortgages in the U.S. and extend back 10 years or more, although coverage and quality are better in more recent years. The consumer credit dataset, from Equifax, includes about a 5% sample of all of a major credit bureau's U.S. credit histories. The data are provided quarterly and include some basic demographics (notably age, at least for many files) and standard credit history elements, such as the quarterly amount and status of an individual's credit lines and loans, and usually a credit score. The data are organized as a panel (with replacement) from 1999 on.

These datasets do not include racial or ethnic identity information, but they do provide spatial data at the ZIP code area (for mortgages) or census tract/block level (for credit histories). This spatial information supports good to excellent alignment of these datasets with reservation boundaries, and thus the analysis of longitudinal microdata on reservation mortgages or residents. Furthermore, within the Federal Reserve (and with precautions to protect privacy), arrangements can be made to statistically link the mortgage records to HMDA mortgage records, which include racial and ethnic information and more precise location information (census tract). By this means, it may be possible to create, within the Fed, a confidential longitudinal dataset of mortgages specific to American Indians (or other groups) on reservations. The Minneapolis Fed's Community Development Department is just beginning to explore these and other possibilities, and I am not aware of other applications of these data to Indian Country.

Table 2 provides a simple illustration of how the Fed's vendor datasets can be used to compare consumer credit experiences across reservations and nearby off-reservation areas. The table shows the rates of transitioning from one of four credit score categories in the first quarter of 2000 to one of five categories in first quarter of 2012. The four categories in 2000 are (1) credit

score of 620 or less, (2) credit score of 621 to 680, (3) credit score of 681 or more, and (4) credit file but no score (NA). The 2012 categories are the same except that "no file" is added. Table 2 presents these transition rates for three counties, by tracking the credit history of individuals⁸ who lived in those counties in the first quarter of 2000 (but may live anywhere in 2012) and were born in or after 1960 (i.e., age 40 or less in 2000). The three counties, all in South Dakota, are Pennington (a nonreservation county overlapping Rapid City), Shannon (all of which is on the Pine Ridge Reservation), and Todd (all of which is on the Rosebud Reservation). In each county's panel, the cell in the <620 row and <620 column shows the fraction of individuals who had scores at or below 620 in 2000 and were still (or again) in that category in 2012. The next four columns of the <620 row show the fraction who transitioned from 620 in 2000 to the other categories in 2012. Similarly, the next three rows show the transition fractions for individuals who were in the other credit score categories in 2000. The rightmost column shows the percentage distribution of all individuals across the four categories for 2000, while the bottom row shows the percentage distribution of all individuals across the five categories for 2012.

The table shows that among the credit files in the reservation counties, 20 to 24 percent had no credit score as of 2000. The corresponding figure in the off-reservation county was 7 percent. By 2012, the percentage with either no score or no file had grown to about a third for individuals who lived in the reservation counties in 2000 but had grown to only 11 percent for those who lived in Pennington County in 2000.⁹ The transition probabilities show that, for Pennington and Shannon Counties, about half of individuals with no score in 2000 had either no score or no file in 2012, but this was true for almost two-thirds of the files in Todd County. The relatively high persistence of no-score files in all three counties, along with Pennington County's lower incidence of no-score files in 2000, helps explain why the no-score/no-file status remains much lower in Pennington County in 2012. However, an additional factor behind the higher incidence of no-score/no-file status in the two reservation counties in 2012 is the higher rate at which individuals residing there in 2000 transitioned from having a credit score to lacking a score or a file. For example, 3 of the 9 individuals with a 680+ credit score in 2000 in Shannon County had no file by 2012.

Table 2 shows a general tendency for individuals with low scores in 2000 to migrate towards higher scores by 2012. This probably reflects, in part, the maturing of the individuals through typical prime earning years, from 40 years or less in 2000 to 52 years or less in 2012. Even among those residing in Shannon and Todd Counties in 2000 and having a credit score of 620 or less, half to two-thirds were in a different category by 2012, and the majority of these transitions were upward (as opposed to into the no-score or no-file categories). Most individuals residing in Pennington County in 2000 with middle- or high-ranking credit scores either maintained or

⁸ The individuals are identified only with a database-specific ID number.

⁹ From the bottom rows of each table, 12% plus 20% for Shannon County and 10% plus 23% for Todd County, versus 4% plus 7% for Pennington County.

improved their ranking by 2012. However, this was less the case in Todd and especially Shannon County, although the cell counts are small for those cases.

Table 2 is presented for illustrative purposes and is not to be taken seriously as research at this point. Still, it provides a simple illustration of how the vendor datasets the Fed has acquired can be used to create longitudinal microdata on reservations.

Concluding Remarks

Over the past 20 years, Indian Country economies have grown (Akee and Taylor 2012). Empirical research on their development has also expanded significantly, through widespread use of Census Bureau population data but also selective use of more specialized sources. Much has been learned, and more will be learned as more population data are released and scholars find and code additional specialized data.

Notwithstanding much progress, our ability to understand the causes of economic growth on reservations has been impaired by some significant data gaps, including limited reservation-specific data on business activity, tribal government structure and operations, and the micro-level behavior of individual consumers, households, and businesses, especially over time. In this paper, I have tried to document those gaps and have described some efforts at narrowing them that I am involved in at the Federal Reserve Bank of Minneapolis.

In these efforts to enhance Indian Country economic data, I have worked either alone or with a small set of colleagues associated with the Bank. I am happy with some of the progress we have made, just as I am impressed with some of the data that other researchers have assembled and used in recent publications on Indian Country economies. Nonetheless, the experience has also made me wonder whether broader collaboration on developing and organizing Indian Country economic data would be more efficient. The time may be right to organize a central repository of the specialized datasets that various Indian Country researchers have assembled and will be assembling. It might also be time to develop a clearer consensus among Indian Country economics researchers regarding the additional, enhanced, or perhaps simply continued (in an era of cutbacks) data collections we should seek from federal agencies, tribal governments, Federal Reserve Banks, private vendors, and others. Along the way, researchers could work together and with tribal leaders to develop research protocols that appropriately protect the privacy and dignity of Native American individuals and business owners without unduly restricting tribal citizens' right to know how their governments function or the conduct of important research on reservation economies.

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Figure 1: North Dakota businesses in or within ten miles of four North Dakota reservations

(Each black dot represents a business. Reservations shown in rose color. The heavy horizontal line in the Standing Rock (Turtle Mountain) map represents North Dakota's border with South Dakota (Canada).)



Source: referenceUSA data obtained from the Hennepin County Library by Thomas Holmes. Map created by Jacob Wascalus, using ArcGIS software.

Table 1: Summary of Indian Country Data Sources

| Row | Study's Data | Study's Data Sources (For detailed references, see the corresponding study.) | Study |
|-----|--|---|---|
| 2 | 1. Reservation Demographics | | |
| 3 | Total population | Decennial census and related reports | Anderson and Lueck 1992b, Anderson and Parker 2008, 2009; Dippel 2010 |
| 4 | American Indian population | HUD/Urban Institute | Jorgensen 2004 |
| 5 | | Decennial census and related reports | Cookson 2010; Mushinski and Pickering 2000 |
| 6 | Tribal population | Decennial census and related reports | Cookson 2012 |
| 7 | | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 8 | Total reservation population in each BIA administrative area (1951-70) | BIA Annual Reports of Credit and Financing 1951-70 | Parker 2010 |
| 9 | Tribal population by age groups (<16, 16-64, 65+) | BIA data required under Indian Employment, Training, and Related Services Act of 1992 | Evans and Topoleski 2002 |
| 10 | For individual households with single-race Amer. Indian head or spouse, age of head (along with tribal affiliation of head and spouse, if any, and PUMA) | IPUMS 5% samples of 2000 Census long-form data | Reagan and Gitter 2007 |
| 11 | Tribal enrollment | BIA data required under Indian Employment, Training, and Related Services Act of 1992 | Evans and Topoleski 2002 |
| 12 | Amer. Indian resident service pop. (# on or near reservation who are eligible for BIA-funded services) | BIA data required under Indian Employment, Training, and Related Services Act of 1992 | Evans and Topoleski 2002 |
| 13 | Population of counties with significant reservation Amer. Indian population | Inter-University Consortium for Political and Social Research, Part 78, 1983 County Data Book | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
| 14 | Individual Amer. Indian adult male currently resides in county with a reservation | Nat'l. Longitudinal Surveys of Youth, 1979-90 waves | Gitter and Reagan 2002 |
| 15 | Individual Amer. Indian adult male resided in county with a reservation when age 14 | Nat'l. Longitudinal Surveys of Youth, 1979-90 waves | Gitter and Reagan 2002 |
| 16 | Age of individual adult male, by race, location, etc. | Nat'l. Longitudinal Surveys of Youth, 1979-90 waves | Gitter and Reagan 2002 |
| 17 | % of population 16+ years old | Decennial census and related reports | Dippel 2010 |

| 18 | Households or families living in poverty (various definitions) | Decennial census and related reports | Anderson and Lueck 1992b; Jorgensen 2004; Dippel 2010; Cornell and Kalt 2000; Vinje 1996 |
|----|--|--|--|
| 19 | # and % employed but living below poverty | BIA data required under Indian Employment, Training, and Related Services Act of 1992 | Evans and Topoleski 2002 |
| 20 | Adults with income in excess of "BIA minimum" | BIA 1989 | Cornell and Kalt 2000 |
| 21 | Per capita income of American Indians | Decennial census and related reports | Anderson and Parker 2008; Cookson 2006, 2010, 2012; Akee, Jorgensen, and Sunde 2011; Dippel 2010; Mushinski and Pickering 2000 |
| 22 | Per capita income of all residents | Decennial census and related reports | Dippel 2010 |
| 23 | Per capita income of all residents, by source (wage and salary, transfers) | Decennial census and related reports | Dippel 2010 |
| 24 | Average household income of reservation residents | Decennial census and related reports | Dippel 2010 |
| 25 | Median family income in counties with significant reservation Amer. Indian population | Decennial census and related reports | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
| 26 | Income inequality among (1) households and (2) families with Amer. Indian head or spouse | Gini coefficient estimated from decennial census data on # of households/families by income ranges and aggregate income of those units in each range | Mushinski and Pickering 2000 |
| 27 | For individual households with single-race Amer. Indian head, total income and head's tribal ethnicity and PUMA location | IPUMS 5% samples of 1990 and 2000 Census long-form data (see Ruggles et al. 2008) | Anderson 2009 |
| 28 | For individual households with single-race Amer. Indian head, public assistance income and head's tribal ethnicity and PUMA location | IPUMS 5% samples of 1990 and 2000 Census long-form data (see Ruggles et al. 2008) | Anderson 2009 |
| 29 | For individual households with single-race Amer. Indian head, earned income and head's tribal ethnicity and PUMA location | IPUMS 5% samples of 1990 and 2000 Census long-form data (see Ruggles et al. 2008) | Anderson 2009 |
| 30 | For individual children in households with single-race Amer. Indian head, total household income and head's tribal ethnicity and PUMA location | IPUMS 5% samples of 1990 and 2000 Census long-form data (see Ruggles et al. 2008) | Anderson 2009 |

| 31 | Labor force participation rate, Amer. Indians | Decennial census and related reports | Anderson and Parker 2009; Akee, Jorgensen, and Sunde 2011 |
|----|---|---|---|
| 32 | Total labor force | BIA data required under Indian Employment, Training, and Related Services Act of 1992 | Evans and Topoleski 2002 |
| 33 | # of people not available for work | BIA data required under Indian Employment, Training, and Related Services Act of 1992 | Evans and Topoleski 2002 |
| 34 | Unemployment rate, Amer. Indians | Decennial census and related reports | Anderson and Parker 2009; Akee, Jorgensen, and Sunde 2011 |
| 35 | | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 36 | Unemployment rate, total reservation population (various definitions) | BIA 1987, 1993 | Jorgensen 2000, 2004; Dippel 2010; Cornell and Kalt 2000 |
| 37 | | BIA data required under Indian Employment, Training, and Related Services Act of 1992 | Evans and Topoleski 2002 |
| 38 | # employed | BIA data required under Indian Employment, Training, and Related Services Act of 1992 | Evans and Topoleski 2002 |
| 39 | % of workforce employed | BIA | Cornell and Kalt 1992 |
| 40 | | Decennial census and related reports | Cornell and Kalt 2000 |
| 41 | % of adults employed full-time | Decennial census and related reports | Dippel 2010 |
| 42 | % of Amer. Indian workers working full-time | Decennial census and related reports | Mushinski and Pickering 2000 |
| 43 | Individual Amer. Indian adult male employed | Nat'l. Longitudinal Surveys of Youth, 1979-90 waves | Gitter and Reagan 2002 |
| 44 | Individual Amer. Indian adult male unemployed | Nat'l. Longitudinal Surveys of Youth, 1979-90 waves | Gitter and Reagan 2002 |
| 45 | Individual Amer. Indian adult male unable to work | Nat'l. Longitudinal Surveys of Youth, 1979-90 waves | Gitter and Reagan 2002 |
| 46 | Individual Amer. Indian adult male keeping house | Nat'l. Longitudinal Surveys of Youth, 1979-90 waves | Gitter and Reagan 2002 |
| 47 | % "employed in enterprises" | Decennial census and related reports | Cornell and Kalt 1992 |
| 48 | % Amer. Indians employed in non-government sector | HUD/Urban Institute | Jorgensen 2004 |
| 49 | % of adults employed in health care | Decennial census and related reports | Cookson 2006 |
| 50 | % of adults employed in public administration | Decennial census and related reports | Cookson 2006 |
| 51 | % of workers employed in tribal businesses | Decennial census and related reports | Jorgensen 2000 |

| 52 | % of Amer. Indian workers in managerial or professional jobs | Decennial census and related reports | Mushinski and Pickering 2000 |
|----|---|--|------------------------------|
| 53 | % of Amer. Indian workers in manufacturing jobs | Decennial census and related reports | Mushinski and Pickering 2000 |
| 54 | % of workers employed in government | Decennial census and related reports | Vinje 1996 |
| 55 | % of workers employed in private employment | Decennial census and related reports | Vinje 1996 |
| 56 | % of workers employed in agriculture | Decennial census and related reports | Vinje 1996 |
| 57 | % of workers employed in forestry | Decennial census and related reports | Vinje 1996 |
| 58 | % of workers employed in mining | Decennial census and related reports | Vinje 1996 |
| 59 | % of workers employed in construction | Decennial census and related reports | Vinje 1996 |
| 60 | % of workers employed in services | Decennial census and related reports | Vinje 1996 |
| 61 | % of workers employed in manufacturing | Decennial census and related reports | Vinje 1996 |
| 62 | # of tribally employed forestry operations workers | BIA Division of Forestry | Jorgensen 2000 |
| 63 | # of forestry workers | BIA Division of Forestry | Jorgensen 2000 |
| 64 | # of skilled forestry workers working on the reservation for the BIA | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 65 | # of skilled forestry workers working on the reservation for tribes/tribal contractors | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 66 | # of low-skilled forestry, seasonal, or clerical/support workers working on the reservation for the BIA | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 67 | # of low-skilled forestry, seasonal, or clerical/support workers working on the reservation for tribes/tribal contractors | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 68 | # of tribal employees in forestry | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 69 | # of tribal plus BIA employees on reservation | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 70 | # of highly skilled tribal forestry workers | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 71 | % of tribal workers employed in businesses owned by tribal members in 1980 | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 72 | % receiving public assistance | Decennial census and related reports | Cornell and Kalt 1992 |

| 73 | % of adults with H.S. degree | Decennial census and related reports | Cornell and Kalt 1992, Cookson 2006; Akee, Jorgensen, and Sunde 2011; Dippel 2010; Cornell and Kalt 2000 |
|----|---|---|---|
| 74 | % of Amer. Indian adults with H.S. degree | Decennial census and related reports | Anderson and Parker 2008; Vinje 1996 (25 and older) |
| 75 | % of tribal adults with H.S. degree | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 76 | H.S. degree attained or not, for single-race American Indian household head whose tribal ethnicity and PUMA status are also known | IPUMS 5% samples of 1990 and 2000 Census long-form data (see Ruggles et al. 2008) | Anderson 2009 |
| 77 | % of 25+ year olds with 4-year college degree | Decennial census and related reports | Jorgensen 2004; Dippel 2010 |
| 78 | Individual adult male's highest grade completed, by race | Nat'l. Longitudinal Surveys of Youth, 1979-90 waves | Gitter and Reagan 2002 |
| 79 | For individual households with single-race Amer. Indian head or spouse, highest grade completed by head (along with tribal affiliation of head and spouse, if any, and PUMA) | IPUMS 5% samples of 2000 Census long-form data | Reagan and Gitter 2007 |
| 80 | Individual adult male's AFQT score (or score missing), by race | Nat'l. Longitudinal Surveys of Youth, 1979-90 waves | Gitter and Reagan 2002 |
| 81 | % of populations with English as first language | Decennial census and related reports | Dippel 2010 |
| 82 | % of Amer. Indians who know a second language | Decennial census and related reports | Cookson 2006 |
| 83 | % of population 5+ years old speaking Native language at home | Decennial census and related reports | Jorgensen 2004 |
| 84 | % of 5-17 year olds speaking Native language at home | Decennial census and related reports | Jorgensen 2000, 2004 |
| 85 | % of population 18+ years old speaking Native language at home | Decennial census and related reports | Jorgensen 2000, 2004 |
| 86 | % of Amer. Indian population in household where no adults communicate "very well" in English | Decennial census and related reports | Jorgensen 2000 |
| 87 | Total population of reservation census tract | Decennial census and related reports | Schumacher 2006 |
| 88 | Minority population of reservation census tract | Decennial census and related reports | Schumacher 2006 |
| 89 | % Amer. Indian homes without plumbing | Decennial census and related reports | Akee, Jorgensen, and Sunde 2011 |
| 90 | Travel time to work | Decennial census and related reports | Dippel 2010 |

| 91 | Share of reservation's tribal members living on res. | Calculated from decennial census data | Dippel 2010 |
|-----|--|---|---|
| 92 | % of reservation population that has always lived on the reservation | ? | Cornell and Kalt 2000 |
| 93 | Crime rate in counties with significant reservation Amer. Indian population | Inter-University Consortium for Political and Social Research, Part 78, 1983 County Data Book | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
| 94 | # of crimes in county of reservation, 1981 | Inter-University Consortium for Political and Social Research, Part 78, 1983 County Data Book | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
| 95 | # of property crimes in county of reservation, 1981 | Inter-University Consortium for Political and Social Research, Part 78, 1983 County Data Book | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
| 96 | Age, for single-race American Indian household head whose tribal ethnicity and PUMA status are also known | IPUMS 5% samples of 1990 and 2000 Census long-form data (see Ruggles et al. 2008) | Anderson 2009 |
| 97 | For individual households with single-race Amer. Indian head or spouse, sex of head (along with tribal affiliation of head and spouse, if any, and PUMA) | IPUMS 5% samples of 2000 Census long-form data | Reagan and Gitter 2007 |
| 98 | Sex, for single-race American Indian household head whose tribal ethnicity and PUMA status are also known | IPUMS 5% samples of 1990 and 2000 Census long-form data (see Ruggles et al. 2008) | Anderson 2009 |
| 99 | Resident in an MSA or not, for single-race American Indian household head whose tribal ethnicity and PUMA status are also known | IPUMS 5% samples of 1990 and 2000 Census long-form data (see Ruggles et al. 2008) | Anderson 2009 |
| 100 | For individual households with single-race Amer. Indian head or spouse, disability status of head (along with tribal affiliation of head and spouse, if any, and PUMA) | IPUMS 5% samples of 2000 Census long-form data | Reagan and Gitter 2007 |
| 101 | Disabled or not, for single-race American Indian household head whose tribal ethnicity and PUMA status are also known | IPUMS 5% samples of 1990 and 2000 Census long-form data (see Ruggles et al. 2008) | Anderson 2009 |
| 102 | For individual households with single-race Amer. Indian head or spouse, married spouse present (along with tribal affiliation of head and spouse, if any, and PUMA) | IPUMS 5% samples of 2000 Census long-form data | Reagan and Gitter 2007 |
| 103 | Marital status, for single-race American Indian household head whose tribal ethnicity and PUMA status are also known | IPUMS 5% samples of 1990 and 2000 Census long-form data (see Ruggles et al. 2008) | Anderson 2009 |
| 104 | | | |
| 105 | 2. Reservation Business Sector | | |

| 106 | # of golf courses in reservation's primary county | BEA County Business Patterns | Cookson 2012 |
|--------------------------|---|--|--|
| 107 | # of golf courses in reservation's main ZIP code area | ? | Cookson 2012 |
| 108 | Employment in golf courses in reservation's primary county | BEA County Business Patterns | Cookson 2012 |
| 109 | # of hotels in reservation's primary county | BEA County Business Patterns | Cookson 2012 |
| 110 | # of Accommodation establishments in reservation's primary county | BEA County Business Patterns | Cookson 2012 |
| 111 | # of real estate establishments in reservation's primary county | BEA County Business Patterns | Cookson 2012 |
| 112 | # of barber shops in reservation's primary county | BEA County Business Patterns | Cookson 2012 |
| 113 | # of beauty salons in reservation's primary county | BEA County Business Patterns | Cookson 2012 |
| 114 | # of musical or artistic business establishments in reservation's primary county | BEA County Business Patterns | Cookson 2012 |
| 115 | | | |
| 116 | 3. Reservation Finance/Credit | | |
| 117 | Tribe nonperforming on loan from BIA (as of 1982) | BIA (1986) | Akee, Jorgensen, and Sunde 2011; Jorgensen 2000, 2004 |
| 118 | \$ of credit extended to reservation Indians by private and customary lenders (1951-70), by BIA administrative area | BIA Annual Reports of Credit and Financing 1951-70 | Parker 2010 |
| 119 | \$ of BIA credit extended to reservation Indians unable to fund elsewhere (1951-70), by BIA administrative area | BIA Annual Reports of Credit and Financing 1951-70 | Parker 2010 |
| 120 | | | |
| | Mortgage approved by lender rejected by borrower (includes race of borrower) | Home Mortgage Disclosure Act dataset | Parker 2010 |
| 121 | Mortgage approved by lender rejected by borrower (includes race of borrower) Mortgage application denied by lender (includes race of borrower) | Home Mortgage Disclosure Act dataset Home Mortgage Disclosure Act dataset | Parker 2010 Parker 2010 |
| 121 | Mortgage approved by lender rejected by borrower (includes race of borrower) Mortgage application denied by lender (includes race of borrower) Mortgage application leads to mortgage origination (includes race of borrower) | Home Mortgage Disclosure Act dataset Home Mortgage Disclosure Act dataset Home Mortgage Disclosure Act dataset | Parker 2010 Parker 2010 Parker 2010 |
| 121 122 123 | Mortgage approved by lender rejected by borrower (includes race of borrower) Mortgage application denied by lender (includes race of borrower) Mortgage application leads to mortgage origination (includes race of borrower) Mortgage lien status (1st, 2nd, none) | Home Mortgage Disclosure Act dataset | Parker 2010 Parker 2010 Parker 2010 Parker 2010 |
| 121 122 123 124 | Mortgage approved by lender rejected by borrower (includes race of borrower) Mortgage application denied by lender (includes race of borrower) Mortgage application leads to mortgage origination (includes race of borrower) Mortgage lien status (1st, 2nd, none) Purpose of mortgage (home purchase or home improvement) | Home Mortgage Disclosure Act dataset Home Mortgage Disclosure Act dataset | Parker 2010Parker 2010Parker 2010Parker 2010Parker 2010 |

| 126 | Type of mortgage (conventional, FHA, VA, FSA/RHA) | Home Mortgage Disclosure Act dataset | Parker 2010 |
|-----|--|--|----------------------------|
| 127 | Mortgage applicant's income | Home Mortgage Disclosure Act dataset | Parker 2010 |
| 128 | Mortgaged property is a manufactured home | Home Mortgage Disclosure Act dataset | Parker 2010 |
| 129 | Mortgage applicant(s) gender | Home Mortgage Disclosure Act dataset | Parker 2010 |
| 130 | Mortgage applicant intends to live in the property | Home Mortgage Disclosure Act dataset | Parker 2010 |
| 131 | HOEPA Mortgage | Home Mortgage Disclosure Act dataset | Parker 2010 |
| 132 | | | |
| 133 | 4. Reservation and Related Ag/Forestry Activities | | |
| 134 | Reservation farmland in trust status | BIA Natural Resources Information System | Anderson and Lueck 1992a,b |
| 135 | High-quality reservation farmland in trust status | BIA Natural Resources Information System | Anderson and Lueck 1992b |
| 136 | Land quality (ag suitability index) | U.N. FAO Global Agro-Ecological Zones project and Census geographic files | Dippel 2010 |
| 137 | Land quality (ruggedness) | U.N. FAO Global Agro-Ecological Zones project and Census geographic files | Dippel 2010 |
| 138 | Reservation farmland in individual trust status | BIA Natural Resources Information System | Anderson and Lueck 1992b |
| 139 | Reservation farmland in individual trust status and operated by American Indians | BIA Natural Resources Information System | Anderson and Lueck 1992a,b |
| 140 | Value of ag output on trust land | BIA Natural Resources Information System | Anderson and Lueck 1992a,b |
| 141 | Value of ag output per acre in a reservation county | USDA Census of Agriculture | Anderson and Lueck 1992a,b |
| 142 | Value of ag output per acre of reservation fee-simple land | Calculated as the sum over counties of (Value of ag output per acre in a reservation county)*(Fraction of reservation within that county) | Anderson and Lueck 1992a,b |
| 143 | Value of ag output on reservation | Calculated as (Value of ag output on trust land) plus (Fee simple land area on reservation)*(Value of ag output per acre of reservation fee-simple land) | Anderson and Lueck 1992a |
| 144 | Average farm size in reservation county | USDA Census of Agriculture | Anderson and Lueck 1992a,b |
| 145 | Price tribe receives for a timber bundle (by year) | BIA Area Annual Report, Branch of Forestry | Jorgensen 2000 |
| 146 | Price received per board foot of timber | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 147 | Tribe's total timber sales (by year) | BIA Area Annual Report, Branch of Forestry | Jorgensen 2000 |
| 148 | Board ft. of timber harvested from tribal land | Appendix available from authors (still?) | Krepps and Caves 1994 |

| 149 | Timber sold by allottee owners (by year) | BIA Area Annual Report, Branch of Forestry | Jorgensen 2000 |
|-----|---|--|--|
| 150 | % of tribe's timber sold to tribal entities (by year) | BIA Area Annual Report, Branch of Forestry | Jorgensen 2000 |
| 151 | Average size of tribal timber lots sold (by year) | BIA Area Annual Report, Branch of Forestry | Jorgensen 2000 |
| 152 | | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 153 | Total growing stock of timber trees | BIA Division of Forestry | Jorgensen 2000 |
| 154 | | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 155 | Board ft. of timber in trees no longer growing | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 156 | % of harvested timberland owned by tribal allottees | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 157 | % of timber harvested by American Indians (by year) | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 158 | Tribe owns its own sawmill | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 159 | | | |
| 160 | 5. Reservation Gambling Operations | | |
| 161 | # of slot machines in tribal casinos | Gambling-oriented websites; <i>Tiller's Guide to Indian</i> Country | Anderson and Parker 2008, Cookson 2006 |
| 162 | | ? | Parker 2010 |
| 163 | | Gambling-oriented websites; <i>Tiller's Guide to Indian Country</i> ; Bourie 2000 | Cookson 2010 |
| 164 | Tribal casino present in year XXXX | BIA and National Indian Gaming Commission (to identify gaming tribes); for opening dates, combination of BIA data on gaming compacts, websearch of newspaper articles and tribal sites, and discussions with tribal and casino officials | Evans and Topoleski 2002 |
| 165 | | Lexis-Nexis search of newspaper articles | Anderson and Parker 2008 |
| 166 | | Gambling-oriented websites and Tiller's Guide to Indian Country | Cookson 2006 |
| 167 | | Gambling-oriented websites; Tiller's Guide to Indian Country; Bourie 2000 | Cookson 2010 |
| 168 | | ? | Akee, Jorgensen, and Sunde 2011; Cookson 2012 (source perhaps Cookson 2010?) |

| 169 | | Communication (?) from Wm. N. Evans | Anderson 2009 |
|-----|---|--|--|
| 170 | Tribe contracts for outside casino management | National Indian Gaming Commission | Cookson 2006 |
| 171 | Tribal bingo operation as of 1987 | BIA 1987 | Jorgensen 2000 |
| 172 | Tribal gambling operation during 1990-2000 | Taylor and Kalt 2005 | Dippel 2010 |
| 173 | Tribe has land eligible for tribal casino in 2+ states | Census Bureau | Cookson 2010 |
| 174 | | | |
| 175 | 6. Reservation Land | | |
| 176 | Total reservation area | Ocular planimetry applied to maps | Anderson and Lueck 1992a,b |
| 177 | | ? | Dippel 2010 |
| 178 | | Decennial census and related reports | Anderson and Parker 2008; Cookson 2006, 2010, 2012; Mushinski and Pickering 2000 |
| 179 | Tribal trust land area | BIA Natural Resources Information System | Anderson and Lueck 1992b |
| 180 | | BIA; Real estate divisions of regional offices | Anderson and Parker 2008, Cookson 2006 |
| 181 | Typical size of individual trust land allotments on reservation | National Congress of American Indians (1968), "Heirship: A Short Report." | Anderson and Lueck 1992a,b |
| 182 | Fee-simple land area on reservation | Calculated as total area less trust land area | Anderson and Lueck 1992a,b; Anderson and Parker 2008, Cookson 2006 |
| 183 | | ? | Parker 2010 |
| 184 | | Anderson and Parker 2006 | Cookson 2010 |
| 185 | % reservation land under private title | ? | Cornell and Kalt 2000 |
| 186 | % reservation land in individual trust status | ? | Parker 2010 |
| 187 | Fraction of reservation within a county | Ocular planimetry applied to maps | Anderson and Lueck 1992b |
| 188 | | | |
| 189 | 7. Reservation Laws and Governance | | |
| 190 | P.L. 280 applies | Federal and state laws | Anderson and Parker 2008, Cookson 2006, 2012; Parker 2010 |

| 191 | County has a mandatory P.L. 280 reservation with significant Amer. Indian population | Goldberg et al. (2008); U.S. Code Title 18, Sec. 1162 | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
|-----|---|--|--|
| 192 | County has an optional P.L. 280 reservation with significant Amer. Indian population | Goldberg et al. (2008); U.S. Code Title 18, Sec. 1162 | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
| 193 | State court jurisdiction (based on P.L. 280) | Modifications of Anderson and Parker 2008 | Cookson 2010, 2012 |
| 194 | Directly elected chief executive | Tribal constitutions and amendments (20th century) | Akee, Jorgensen, and Sunde 2011; Jorgensen 2000; Cornell and Kalt 2000 |
| 195 | Term length of tribal leader | Harvard Project on American Indian Economic Development constitutional archive and related reports | Jorgensen 2000, 2004 |
| 196 | Tribal political system is presidential, parliamentary, or direct democracy | Harvard Project on American Indian Economic Development constitutional archive and related reports | Jorgensen 2000, 2004; Cornell and Kalt 2000 |
| 197 | Staggered elections for tribal council | Tribal constitutions and amendments (20th century) | Akee, Jorgensen, and Sunde 2011 |
| 198 | Year modern constitution adopted | Tribal constitutions and amendments (20th century) | Akee, Jorgensen, and Sunde 2011 |
| 199 | U.S. president was Republican in year modern constitution was adopted | Tribal constitutions and amendments (20th century) | Akee, Jorgensen, and Sunde 2011 |
| 200 | Constitution or other institutions provide for (1) independent, (2) council-controlled, or (3) no judiciary | Tribal constitutions and amendments (20th century); Harvard Project on American Indian Economic Development constitutional archive and related reports | Akee, Jorgensen, and Sunde 2011; Jorgensen 2000, 2004; Cornell and Kalt 2000 |
| 201 | Tribal court resources | NAICIA 1985 | Cookson 2012 |
| 202 | Tribal court caseload | NAICIA 1985 | Cookson 2012 |
| 203 | Indian Housing Authority admin. capacity score | HUD/Urban Institute | Jorgensen 2004 |
| 204 | Turnover of Indian Housing Authority Exec. Dirs. 1984-93 | HUD/Urban Institute | Jorgensen 2004 |
| 205 | # of units managed by Indian Housing Authority 1993 | HUD/Urban Institute | Jorgensen 2004 |
| 206 | Age of Indian Housing Authority | HUD/Urban Institute | Jorgensen 2004 |
| 207 | Value of tenant accounts receivable, Indian Housing Authority | HUD/Urban Institute | Jorgensen 2004 |
| 208 | Blood quantum required for tribal membership | Harvard Project on American Indian Economic Development constitutional archive and related reports | Jorgensen 2000 |

| 209 | Media reports of political conflicts on res. | Key word search of ProQuest Newspaper Digest | Dippel 2010 |
|--|--|--|--|
| 210 | Media reports of all reservation government topics | Key word search of ProQuest Newspaper Digest | Dippel 2010 |
| 211 | Per capita receipt of funds from BIA | BIA Greenbook | Dippel 2010 |
| 212 | Amount of embezzlement, fraud, or theft of BIA and reservation funds annually | Office of the Inspector General, semi-annual reports to Congress | Dippel 2010 |
| 213 | Governmental barriers to reservation to off-reservation trade in capital, labor, technology goods | ? | Cornell and Kalt 2000 |
| 214 | Indigenous (historical) political organization matches form of modern tribal constitution | ? | Cornell and Kalt 2000 |
| 215 | 1977 local gov't. expenditure on police, in county with significant reservation Amer. Indian pop. | Inter-University Consortium for Political and Social Research, Part 78, 1983 County Data Book | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
| 216 | 1977 local gov't. expenditure on highways, in county with significant reservation Amer. Indian pop. | Inter-University Consortium for Political and Social Research, Part 78, 1983 County Data Book | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
| 217 | Date tribe began managing forestry activities | Appendix available from authors (still?) | Krepps and Caves 1994 |
| 218 | | | |
| | | | |
| 219 | 8. Reservation NonAg, NonForestry Resources | | |
| 219 220 | 8. Reservation NonAg, NonForestry Resources | | |
| 219 220 221 | 8. Reservation NonAg, NonForestry Resources Distance to nearest metro area (various definitions) | Calculated from Census population data and Internet mapping tools | Anderson and Parker 2008; Cookson 2006, 2010, 2012; Dippel 2010; |
| 219 220 221 222 | 8. Reservation NonAg, NonForestry Resources Distance to nearest metro area (various definitions) | Calculated from Census population data and Internet mapping tools HUD/Urban Institute | Anderson and Parker 2008; Cookson 2006, 2010, 2012; Dippel 2010; Jorgensen 2004 |
| 219 220 221 222 222 223 | 8. Reservation NonAg, NonForestry Resources Distance to nearest metro area (various definitions) Reservation located in an MSA | Calculated from Census population data and Internet mapping tools HUD/Urban Institute Decennial census and related reports | Anderson and Parker 2008; Cookson 2006, 2010, 2012; Dippel 2010; Jorgensen 2004 Reagan and Gitter 2007 |
| 219 220 221 222 223 224 | 8. Reservation NonAg, NonForestry Resources Distance to nearest metro area (various definitions) Reservation located in an MSA Member of Council of Energy Resources Tribes | Calculated from Census population data and Internet mapping tools HUD/Urban Institute Decennial census and related reports Council of Energy Resources Tribes | Anderson and Parker 2008; Cookson 2006, 2010, 2012; Dippel 2010; Jorgensen 2004 Reagan and Gitter 2007 Anderson and Parker 2008; Dippel 2010 |
| 219 220 221 222 223 224 225 | 8. Reservation NonAg, NonForestry Resources Distance to nearest metro area (various definitions) Reservation located in an MSA Member of Council of Energy Resources Tribes Natural amenity endowment | Calculated from Census population data and Internet mapping tools HUD/Urban Institute Decennial census and related reports Council of Energy Resources Tribes Calculated from USDA county data | Anderson and Parker 2008; Cookson 2006, 2010, 2012; Dippel 2010; Jorgensen 2004 Reagan and Gitter 2007 Anderson and Parker 2008; Dippel 2010 Anderson and Parker 2008, Cookson 2006 |
| 219 220 221 222 223 224 225 226 | 8. Reservation NonAg, NonForestry Resources Distance to nearest metro area (various definitions) Reservation located in an MSA Member of Council of Energy Resources Tribes Natural amenity endowment Good resource endowment | Calculated from Census population data and Internet mapping tools HUD/Urban Institute Decennial census and related reports Council of Energy Resources Tribes Calculated from USDA county data ? | Anderson and Parker 2008; Cookson 2006, 2010, 2012; Dippel 2010; Jorgensen 2004 Reagan and Gitter 2007 Anderson and Parker 2008; Dippel 2010 Anderson and Parker 2008, Cookson 2006 Cornell and Kalt 2000 |
| 219 220 221 222 223 224 225 226 227 | 8. Reservation NonAg, NonForestry Resources Distance to nearest metro area (various definitions) Reservation located in an MSA Member of Council of Energy Resources Tribes Natural amenity endowment Good resource endowment Average temperature | Calculated from Census population data and Internet mapping tools HUD/Urban Institute Decennial census and related reports Council of Energy Resources Tribes Calculated from USDA county data ? ? | Anderson and Parker 2008; Cookson 2006, 2010, 2012; Dippel 2010; Jorgensen 2004 Reagan and Gitter 2007 Anderson and Parker 2008; Dippel 2010 Anderson and Parker 2008, Cookson 2006 Cornell and Kalt 2000 Cookson 2012 |
| 219 220 221 222 223 224 225 226 227 228 | 8. Reservation NonAg, NonForestry Resources Distance to nearest metro area (various definitions) Reservation located in an MSA Member of Council of Energy Resources Tribes Natural amenity endowment Good resource endowment Average temperature # of months with below-freezing low temperatures | Calculated from Census population data and Internet mapping tools HUD/Urban Institute Decennial census and related reports Council of Energy Resources Tribes Calculated from USDA county data ? ? ? | Anderson and Parker 2008; Cookson 2006, 2010, 2012; Dippel 2010; Jorgensen 2004 Reagan and Gitter 2007 Anderson and Parker 2008; Dippel 2010 Anderson and Parker 2008, Cookson 2006 Cornell and Kalt 2000 Cookson 2012 Cookson 2012 |

| 230 | 9. Characteristics of Nearby Off-Reservation Areas | | |
|-----|--|--|---|
| 231 | Amer. Indian population of reservation's county and counties adjacent to reservation | ? | Cookson 2012 |
| 232 | Population of reservation's primary county, total and by age groups | Decennial census and related reports | Evans and Topoleski 2002 |
| 233 | Population density of adjacent counties | Decennial census and related reports | Anderson and Parker 2008; Cookson 2010, 2012 |
| 234 | Population density of adjacent counties in 1950 | U.S. Census 1950 | Parker 2010 |
| 235 | Population and pop. density of reservation's state | Decennial census and related reports | Cookson 2012 |
| 236 | Population and pop. density of nearest metro | Decennial census and related reports | Cookson 2012 |
| 237 | Per capita income in reservation or adjacent counties (various weightings) | Decennial census and related reports | Anderson and Parker 2008; Cookson 2006, 2010, 2012; Dippel 2010; Cornell and Kalt 2000 |
| 238 | | BEA Regional Economic Information System | Evans and Topoleski 2002 |
| 239 | Per capita income in reservation's state | Decennial census and related reports | Cookson 2010, 2012 |
| 240 | Per capita income of nearest metro area | Decennial census and related reports | Cookson 2010 |
| 241 | Poverty rate in adjacent counties | Decennial census and related reports | Cornell and Kalt 2000 |
| 242 | Unemployment rate of reservation's county | Nat'l. Longitudinal Surveys of Youth, 1979-90 waves | Gitter and Reagan 2002 |
| 243 | # of jobs covered by unemployment insurance in reservation's primary county | BEA Regional Economic Information System | Evans and Topoleski 2002 |
| 244 | Average wage of jobs covered by unemployment insurance in reservation's primary county | BEA Regional Economic Information System | Evans and Topoleski 2002 |
| 245 | Population within 100 miles of tribal bingo hall | Decennial census and EPA Landview program | Jorgensen 2000 |
| 246 | Population within 50 and 50-100 miles of tribal casino | ? | Evans and Topoleski 2002 |
| 247 | Median income of population within 100 miles of tribal bingo hall | Decennial census and EPA Landview program | Jorgensen 2000 |
| 248 | Lottery present in nearby state | Personal communication from Charles Strutt, Executive Director, Multi-State Lottery Association | Jorgensen 2000 |
| 249 | Non-Indian race track betting allowed in reservation's state | American Gaming Association, Industry Information: Fact SheetsGeneral Information | Cookson 2010 |

| 250 | Non-Indian for-profit electronic gambling devices allowed in reservation's stateAmerican Gaming Association, Industry Infor Fact SheetsGeneral Information | | Cookson 2010 | |
|-----|--|--|--------------------------|--|
| 251 | Distance to nearest other tribal bingo hall | BIA 1987, Rand McNally Tripmaker | Jorgensen 2000 | |
| 252 | Distance from Nevada casinos | Rand McNally Tripmaker | Jorgensen 2000 | |
| 253 | Casino present in nearby county other than reservation's primary county | ? | Cookson 2012 | |
| 254 | % of adjacent county population belonging to various religious organizations (Judeo-Christian, Baptist, Catholic, Lutheran, Mormon) | Bradley et al. (1992) | Jorgensen 2000 | |
| 255 | # of Judeo-Christian churches in reservation's state | Assn. of Religious Data Archives (1990) | Cookson 2010 | |
| 256 | Price received per timber bundle in nearest national forest (for bundles comparable to tribe's sales) | U.S. Forest Service Automated Timber Sales Accounting System | Jorgensen 2000 | |
| 257 | | Appendix available from authors (still?) | Krepps and Caves 1994 | |
| 258 | Average size of tribal timber lots sold (by year) in nearest national forest | Appendix available from authors (still?) | Krepps and Caves 1994 | |
| 259 | # of golf courses in adjacent counties | BEA County Business Patterns | Cookson 2012 | |
| 260 | Natural amenity endowment of adjacent county | USDA | Cookson 2012 | |
| 261 | Mortgage in adjacent county approved by lender rejected by borrower (includes race of borrower) | Home Mortgage Disclosure Act dataset | Parker 2010 | |
| 262 | Mortgage application in adjacent county denied by lender (includes race of borrower) | Home Mortgage Disclosure Act dataset | Parker 2010 | |
| 263 | Mortgage application in adjacent county leads to mortgage origination (includes race of borrower) | Home Mortgage Disclosure Act dataset | Parker 2010 | |
| 264 | Quality of courts in reservation's state(s), as perceived by businesses | U.S. Chamber of Commerce | Parker 2010 | |
| 265 | | | | |
| 266 | 10. Tribal Historical Data (pre-1951) | | | |
| 267 | Traditional agricultural practices | U.S. Dept. of Commerce (1974), "Federal and State Indian Reservations and Indian Trust Areas" | Anderson and Lueck 1992b | |
| 268 | Tribe lived in reservation area pre-reservation | U.S. Dept. of Commerce (1974), "Federal and State Indian Reservations and Indian Trust Areas" | Anderson and Lueck 1992b | |

| 269 | Amer. Indian population of reservation in 1950 | BIA reports, U.S. National Archives | Parker 2010 |
|-----|---|--|---|
| 270 | Average age of reservation population in 1900 | U.S. Census; IPUMS | Akee, Jorgensen, and Sunde 2011 |
| 271 | % male, reservation population in 1900 | U.S. Census; IPUMS | Akee, Jorgensen, and Sunde 2011 |
| 272 | % married, reservation population in 1900 | U.S. Census; IPUMS | Akee, Jorgensen, and Sunde 2011 |
| 273 | % in labor force, reservation population 1900 | U.S. Census; IPUMS | Akee, Jorgensen, and Sunde 2011 |
| 274 | Average occupational-income score, reservation population 1900 | U.S. Census; IPUMS | Akee, Jorgensen, and Sunde 2011 |
| 275 | % "white blood" on reservation, from % of Amer. Indian intermarriage with non-Indians as of 1900 | U.S. Census; IPUMS | Akee, Jorgensen, and Sunde 2011 |
| 276 | % full-blood Amer. Indian in 1930, in county with significant reservation Amer. Indian pop. today | U.S. Census (1937), "The Indian Population of the United States and Alaska, 1930," Table 53 | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
| 277 | % non-English-speaking Amer. Indian in 1930, in county with significant reservation Amer. Indian pop. today | U.S. Census (1937), "The Indian Population of the United States and Alaska, 1930," Table 53 | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
| 278 | % of pop. 25+ with H.S. degree, as of 1950, in county with significant reservation Amer. Indian pop. today | Inter-University Consortium for Political and Social Research, Part 78, 1983 County Data Book | Dimitrova-Grajzl, Grajzl, and Guse 2012 |
| 279 | Games of chance played by Amer. Indian nations in the early 1900s | Culin 1992 | Jorgensen 2000; Cookson 2010 |
| 280 | Health status of tribal members 1890-1901 (mainly height) | Jantz 1995, from Boas | Dippel 2010 |
| 281 | Tribes on reservation were politically (1) integrated or (2) autonomous before reservation was formed | Murdock (1967) Ethnographic Atlas | Dippel 2010 |
| 282 | Multiple local bands were combined when reservation formed | Tribal websites; studies of individual reservations; on- line database of U.SNative American treaties | Dippel 2010 |
| 283 | % of food traditionally sourced from (1) ag, (2) fishing, (3) hunting, (4) gathering | Murdock (1967) Ethnographic Atlas | Dippel 2010 |
| 284 | Pre-reservation social structure was (1) egalitarian, (2) wealth-based, (3) hereditary | Murdock (1967) Ethnographic Atlas | Dippel 2010 |

| 285 | Average value of mine output per sq. km. of tribal homeland, 1860-70-80, for (1) gold, (2) silver and copper, (3) coal, (4) precious metals, (5) all metals | Digitization of tribal maps in National Atlas of the U.S. (1970) and Smithsonian Handbook of Native Americans (1981) and mining maps in 1880 Census | Dippel 2010 |
|-----|---|---|------------------------------|
| 286 | % of individual Native American's formative years (0-19) during the X years leading up to reservation formation (for various values of X) | Computed from data in Jantz 1995 (which is based on Boas's ethnographic work) | Dippel 2010 |
| 287 | % freemen (?) | ? | Dippel 2010 |
| 288 | Tribe historically practiced reciprocity in distribution of food and chattels between communities | Jorgensen (1980) | Mushinski and Pickering 2000 |
| 289 | Tribe historically practiced gifts of food and chattels between communities | Jorgensen (1980) | Mushinski and Pickering 2000 |
| 290 | Tribe historically was (1) settled year around, (2) migratory, (3) neither | Jorgensen (1980) | Mushinski and Pickering 2000 |
| 291 | Tribe historically had hierarchical kinship | Jorgensen (1980) | Mushinski and Pickering 2000 |
| 292 | Tribe historically had no kinship units | Jorgensen (1980) | Mushinski and Pickering 2000 |
| 293 | Tribe historically had descent as (1) patrilineal, (2) matrilineal, (3) bilateral | Jorgensen (1980) | Mushinski and Pickering 2000 |
| 294 | Tribe historically had hierarchical system of subordinate political statuses | Jorgensen (1980) | Mushinski and Pickering 2000 |
| 295 | Per capita income of reservation American Indians in 1940 | Files of the BIA Statistician, U.S. National Archives | Parker 2010 |

Table 2: Transition Rates among Credit Score Categories for Two Reservation Counties and One Non-Reservation County (Pennington) in South Dakota, 2000-2012

| Pen | nington County | | | | No | | |
|----------|-----------------|------|---------|------|-------|---------|------------------|
| | N= 1291 | <620 | 621-680 | >680 | score | No File | % in Row in 2000 |
| n 2000 | <620 | 0.44 | 0.21 | 0.23 | 0.04 | 0.07 | 29% |
| tegory i | 621-680 | 0.18 | 0.22 | 0.49 | 0.04 | 0.05 | 23% |
| score ca | >680 | 0.05 | 0.08 | 0.83 | 0.02 | 0.03 | 41% |
| Credit | No score | 0.25 | 0.13 | 0.09 | 0.14 | 0.38 | 7% |
| % | in Col. in 2012 | 21% | 15% | 52% | 4% | 7% | |

Panel 1

| | Panel 2 | | | | | | |
|-------------------------------|-----------------|------|---------|------|-------|---------|------------------|
| Credit score category in 2012 | | | | | | | |
| Shannon County | | | | | No | | |
| | N=89 | <620 | 621-680 | >680 | score | No File | % in Row in 2000 |
| n 2000 | <620 | 0.33 | 0.24 | 0.14 | 0.12 | 0.16 | 55% |
| tegory ii | 621-680 | 0.15 | 0.23 | 0.38 | 0.15 | 0.08 | 15% |
| score ca | >680 | 0.11 | 0.22 | 0.33 | 0.00 | 0.33 | 10% |
| Credit | No score | 0.33 | 0.06 | 0.11 | 0.17 | 0.33 | 20% |
| % | in Col. in 2012 | 28% | 20% | 19% | 12% | 20% | |

| | Panel 3 | | | | | | |
|-------------------|-------------------------------|------|---------|------|-------|---------|------------------|
| | Credit score category in 2012 | | | | | | |
| · · | Todd County | | | | No | | |
| | N=71 | <620 | 621-680 | >680 | score | No File | % in Row in 2000 |
| 00 | | | | | | | |
| n 20 | <620 | 0.52 | 0.15 | 0.12 | 0.06 | 0.15 | 46% |
| D7 i | | | | | | | |
| tego | 621-680 | 0.36 | 0.07 | 0.29 | 0.07 | 0.21 | 20% |
| e ca | | | | | | | |
| scor | >680 | 0.00 | 0.14 | 0.71 | 0.00 | 0.14 | 10% |
| edit | | | | | | | |
| Ce | No score | 0.35 | 0.00 | 0.00 | 0.24 | 0.41 | 24% |
| % in Col. in 2012 | | 39% | 10% | 18% | 10% | 23% | |

(Source: FRBNY Consumer Credit Panel/Equifax)