



# Joint Contingency Acquisition Support Office (JCASO)

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## Background

The Iraq and Afghanistan conflicts illustrate the critical importance of Operational Contract Support (OCS) to mission success as a significant factor that offers the supported commander options across all mission components. Congress recognized the importance of OCS planning and oversight of contractors authorized to accompany U.S. Forces by passing and implementing NDAA 2007, Section 854. This federal statute provided DoD the authority to establish the Joint Contingency Acquisition Support Office (JCASO). The Deputy Assistant Secretary for Defense (DASD) Program Support institutionalized the JCASO to perform program management of OCS policy and doctrine, provide operational synchronization of theater-related contracting support planning, and help ensure Combatant Commands (COCOMs) have a preplanned organizational approach to contingency acquisition.

## Organization

JCASO is organized into three divisions (Policy, Contingency Contracting, and Operations) to perform OCS planning functions. To perform these functions, JCASO relies on a centralized staff located at Ft Belvoir VA, and OCS Planners embedded at the combatant commands. The organization is led by a Flag Officer as the Director and is aligned with the DLA Senior Acquisition Executive (J7), who reports to the DLA Director.

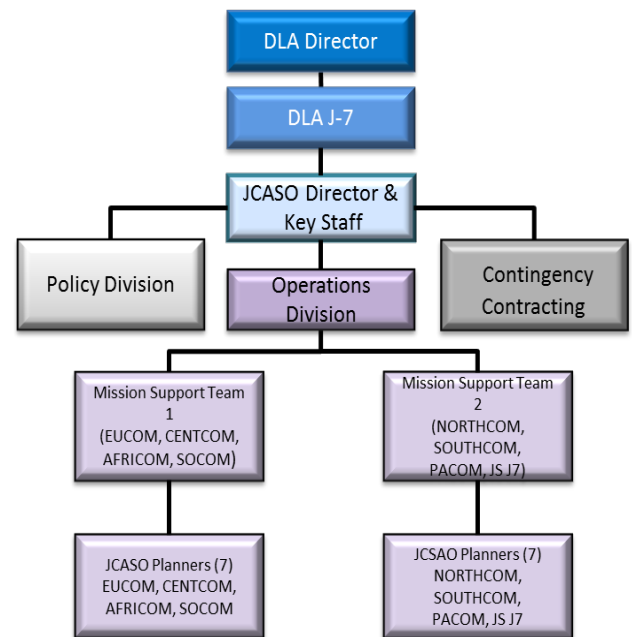
## Mission

The mission of JCASO is to provide OCS enabling capability across the DoD and the whole of government (WoG) during peacetime and contingency operations. JCASO's role is to assist the Combatant Commanders (CCDR) with OCS planning and program management, and when requested, facilitate coordination and communication within the WoG. The responsibility of JCASO includes maintaining a deployable capability to enable OCS planning and program management (PgM).

**Planning:** During peacetime, JCASO Planners are embedded at the geographic combatant commands (GCC) and USSOCOM sites to assist with OCS planning, identifying joint OCS requirements, and integrating such requirements into plans in support of OCS, military operations, contingencies, and humanitarian assistance and disaster relief (HA/DR) efforts. A JCASO Planner is also embedded at the JS J-7 to assist with planning and developing joint OCS training and exercises.

**Support:** JCASO conducts OCS PgM by supporting the community of interest (COI) in developing and establishing OCS strategy during OCS planning. JCASO takes an active vertical approach in engaging the OCS COI at all levels to develop the OCS strategy to leverage money as a weapons system (MAAWS), optimize local procurement options, and preclude over commitment of U.S. forces. At the operational level, the CCDR may request the stand-up of a Joint Theater Support Contracting Command (JTSCC) or designate a lead agency. The GCC may designate the JCASO Director as the Head of Contingency Contracting (HCC). The HCC may use the JCASO contingency contracting asset on a temporary basis until the joint manning for the JTSCC is in place and operational.

**Transition:** JCASO assists with transitioning OCS to a successor organization or agency as part of the WoG approach when directed by the CCDR according to conditions on the ground. Upon completion of the OCS transition, the JCASO Mission Support Team redeploys to home-base or is re-directed to another location based on worldwide events.



### OCS Doctrine & Policy:

2006: NDAA 2007 Section 854  
2007: Gansler Report  
2008: DoD Report to Congress  
2008: Joint Pub 4-10  
2010: DoD OCS CONOPS  
2012: COWC

### 2012 JCASO Engagements:

- Joint Pub 4-10 Revision
- DoDI 3020.41 Revision
- CJCSN - JCASO Employment
- CJCSM 4300.01 Revision
- FCIB
- CAS
- ICTW/ACTW
- Title X Exercises
- JCASO CONOPS

# Joint Contingency Acquisition Support Office (JCASO) – OCS Engagements

## Doctrine, Policy, & Tools

- **DSB and FCIB:** Participates as a member to DoD Defense Science Board (DSB) and Functional Capabilities Integration Board (FCIB) and working groups to help institutionalize, advance, and mature OCS.
- **Joint Doctrine, Manuals & Instructions:** Engages as key participant to establish & implement revisions to OCS doctrines, manuals, and instructions such as:
  - Joint Publication 4-10, Operational Contract Support:
  - CJCS Instruction 4130.01, GCC Employment of OCS Enabler – JCASO
  - CJCS Manual 4300.01, Planning Joint Logistics Support
  - DoDI 3020.41, OCS for Contingency Operations
- **Legislation, Regulations, Policies and Reports:** Participates in strategic forums to recommend OCS process improvements and communicate lessons learned for incorporation into mandates, regulations, and policies.
  - Coordinates & recommends responses to the Commission on Wartime Contracting reports.
  - Gathers & reports OCS lessons learned & progress.
  - Works closely with JS & OSD to make recommendations on OCS legislation, regulations, and policies.
  - Assists DASD Program Support Office to report OCS progress & respond to congressional inquiries.
- **Contingency Business Environment Tools:** Assists OSD with identifying contingency tools concept of operation; and assist with functional testing and policy implementation of contingency tools (e.g., SPOT, TOPPS).
- **JCASO CONOPS:** Communicates who we are as an organization, the benefit we provide, and our engagement at the strategic national, strategic theater, operational and tactical levels to help integrate, coordinate, and synchronize OCS.

## Training & Education

- **Education:** Works with JSJ4, OSD, DAU, and Army Logistics University to further enhance OCS training and education.
- **OCS Training and Tools:** Maintains an electronic library of OCS references and products to facilitate training in support of CCDR exercises at <https://harmonieweb.org/worksites/JCASO/default.aspx>.
- **OCS Lessons Learned (LL) Program:** Established an OCS Lessons Learned program and in conjunction with JSJ4, continues to improve the end-to-end LL process for OCS.

## JCASO Vertical Engagements and Initiatives

- **Joint Publication 4-10 Rewrite:** Assisted in the rewrite of this doctrine to reflect the OCS process with emphasis on planning, requirements determination, contract development, contract execution, and contract closeout/transition, along with the JCASO Overview and discussion about organizational approaches for contract management.
- **Contingency Contracting Capability:** JCASO's contracting capability is designed to extend and expand existing DLA supply chain and service contracts in austere environments to meet the needs of the joint forces, improve reach-back capability, and reduce demand for DoD deployed CCOs.
- **JCASO Training Program:** Program includes a core set of training for the entire JCASO organization in addition to specialized training based on functional expertise and role within the organization.
- **Joint Theater Support Contracting Command (JTSCC) Guide:** Highlights key tasks associated with 1) standing up a JTSCC; 2) managing the operations and 3) transitioning and closing the JTSCC engaged in supporting declared contingencies and expeditionary requirements for contracting.
- **Lead Service for Contracting (LSC) Guide:** Highlights the key tasks which should be accomplished for the designated lead service for contracting during phase 0 (shape) and through phases 1-5 of a contingency.
- **Afghanistan:** Coordinated & synchronized CENTCOM's Policy Letter #40, Acquisition of Products & Services Produced in the Central Asian States (CAS), CAS Procurement Initiatives, dated 3 Sep 11, to enhance local purchasing in the region.
- **Iraq Transition:** Deployed & established CENTCOM's Contracting Fusion Cell for contractor demobilization. Facilitated WoG engagement via Iraq Contracting Transition Workgroup (ICTW) to support the transfer of lead agency responsibilities.
- **Afghanistan Transition:** On behalf of USCENTCOM, JCASO chairs the Afghanistan Contracting Transition Working Group (ACTW) to help synchronize the effective transfer of contracted support efforts from DoD to DoS. JCASO is also deploying a team to support implementation of the Afghanistan Operational Contract Support (OCS) Drawdown Cell.
- **CCDR Exercises:** Participate in Title X exercises: Judicious Response (AFRICOM), Terminal Fury & Ulchi Freedom Guardian (PACOM), Austere Challenge (EUCOM), Panamax (SOUTHCOM), and Ardent Sentry (NORTHCOM).

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