### Lights, Cameras, Caution!

Some Questions to Ask about Film Tax Credits

Forum on Film and Audio Tax Credits
Connecticut Joint Committee on Finance,
Revenue and Bonding
Hartford, Connecticut

March 26, 2008 Robert Tannenwald, Vice President

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#### How are the tax credits financed?

- What types of spending are foregone?
- What other taxes are raised?
- How much is borrowed?
- Will nature of financing mechanism affect impacts?





#### Costs and Benefits Over What Time Period?

- When spurt in production levels off, will revenue impact continue indefinitely?
- Once tax subsidy is in place, producers attracted to Connecticut will continue to earn tax credits even after state's industry "matures"





### Windfalls and Inefficiencies in Tax Subsidy

- Producers already located in CT get tax credit
- Some who decide to shoot film in CT would have come with or without tax credit
- Tax subsidy is greater than needed to induce producer to shoot in CT





# Consequences of Competing in Global Market (Including Unintended Ones)

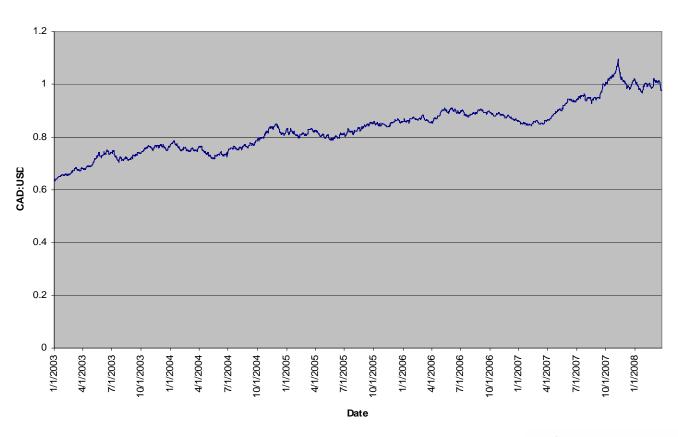
- Global forces affect location decisions too
- Global forces can be stronger (e.g., exchange rates, federal tax policies)
- Hedge funds market film tax credits in multi-state packages
- Consequently, CT inadvertently helps competitors as it tries to help itself





### All State Have Benefited from Appreciation of Canadian Dollar

History of Canadian Dollar to U.S. Dollar Exchange Rate (January 2003-March 2008)



Source: www.oanda.com and Federal Reserve Bank of New York





# How to Enhance Tax Credit's Cost Effectiveness and Improve Accountability?

- Cap total revenue cost to state—first come, first serve or have a state agency choose tax credit recipients
- Cap per production
- Limit tax credit to spending for goods and service provided by CT vendors
- Beef up Revenue Department's capacity to monitor cost reporting
- Eliminate marketing of credits but allow for partial refundability
- Minimum in-state expenditure floors





# "This film will make millions." Unfortunately, it will cost millions."

-Mel Brooks





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