



FEDERAL RESERVE BANK  
OF DALLAS

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Regulatory Reports

2200 N. PEARL ST.  
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October 1, 2012

**To the Chief Executive Officer of the Bank Holding Company:**

Bank holding company (BHC) reporting forms and instructions for the September 30, 2012, reporting date are now available on the Federal Reserve Board's web site at [www.federalreserve.gov](http://www.federalreserve.gov) under "Reporting Forms." The due date for each report is noted below.

- (1) FR Y-9C - Consolidated Financial Statements for BHCs. The submission deadline for the FR Y-9C is **Friday, November 9, 2012.**
- (2) FR Y-9LP - Parent Company Only Financial Statements for Large BHCs. The submission deadline for the FR Y-9LP is **Wednesday, November 14, 2012.**
- (3) FR Y-11 - Financial Statements of U.S. Nonbank Subsidiaries of BHCs. The submission deadline for the FR Y-11 is **Thursday, November 29, 2012.**
- (4) FR Y-12 - Consolidated BHC report of Equity investments in Nonfinancial, Companies (if applicable). The submission deadline for the FR Y-12 is **Wednesday, November 14, 2012.**

The reporting date on page 1 of these forms has been changed to September 30, 2012. Also certain style and format changes have been made to the forms. The FR Y-9C reporting form has been modified to add a new publicly available derived item that is the sum of two items reported on a confidential basis related to representation and warranty reserves for 1-4 family residential mortgage loans sold. The FR Y-9C instructions have been modified to include a number of clarifications. There are no changes to the FR Y-9LP and FR Y-11/S instructions.

All report respondents should review the supplemental instructions (Attachment 1) for information concerning accounting and reporting issues that may affect FR Y-9 reports. Note that the following supplemental instructions have been updated: Status of Proposed FR Y-9C Revisions for 2012; Accounting for Loan Participations; Reporting Term Deposits; and Reporting Defined Benefit Postretirement Plans.

A summary of significant updates to the FR Y-9C reporting instructions is included in Attachment 2. A summary listing of changes to the FR Y-9C and FR Y-9LP data edits is provided in Attachment 3.

Bank holding companies filing FR Y-9 reports (FR Y-9C, FR Y-9LP, FR Y-9SP and FR Y-9ES) are **required** to submit each report electronically. The Federal Reserve no longer accepts paper copies of these reports from bank holding companies. Bank holding companies must maintain in their files a manually signed and attested printout of the data submitted. The cover page of the Reserve Bank supplied report forms should be used to fulfill the signature and attestation requirement and this page should be attached to the printout placed in the bank holding company's files. Should you encounter problems in transmitting your reports to us, please contact Ms. Dianna Elzner at (214) 922-5424.

***All respondents are required to perform validation checks as part of the electronic submission process.*** Further information about the electronic submission process may be found at the following website: [www.reportingandreserves.org](http://www.reportingandreserves.org) under the heading BHC Modernization project. For example, see this website for information on guidelines for resolving edits and a document addressing frequently asked questions (FAQ).

Please plan to complete the preparation, editing, review and electronic submission of your report(s) as early as possible. Starting your preparation early will aid you in identifying and resolving any edit exceptions prior to the submission deadline. If you later find that certain information needs to be revised, please make the appropriate changes to your report and promptly submit the revised data.

The Federal Reserve publishes bank holding company FR Y-9 report submissions on the internet at [www.ffiec.gov/nicpubweb/nicweb/nichome.aspx](http://www.ffiec.gov/nicpubweb/nicweb/nichome.aspx). Data are published on a flow basis generally within 2 days following receipt of a submission from the bank holding company, and updates are run nightly to capture any revisions subsequently submitted by the reporting institutions.

Your cooperation is greatly appreciated. Questions regarding these reports may be directed to your assigned financial analyst Claudia Martinez at (214) 922-6313, Angelica Fast at (214) 922-6585 or Maria DeSantiago at (214) 922-6312,

Sincerely,

*Mario Hernandez*

Statistics Department

Attachments

## **ATTACHMENT 1**

### **Supplemental Instructions:**

#### **Editing of Data by Respondents**

The Federal Reserve requires validation checks to be performed by respondents as part of the electronic submission process for the FR Y-9 series of reports. This process requires bank holding companies (BHCs) to perform published validity and quality checks on data (so-called edits) by the filing deadline. Respondents are encouraged to file reports electronically as soon as possible, rather than waiting until the submission deadline. Validity and quality edits are provided at the end of the reporting instructions for the FR Y-9C, FR Y-9LP, FR Y-9SP and FR Y-9ES. Additional information regarding this submission process may be found on the web site: [www.frb services.org/centralbank/reportingcentral/index.html](http://www.frb services.org/centralbank/reportingcentral/index.html). For example, see this website for information on guidelines for resolving edits and a document addressing frequently asked questions (FAQ).

#### **Status of Proposed FR Y-9C Revisions for 2012**

On November 21, 2011, the Federal Reserve published in the Federal Register several proposed revisions to the FR Y-9C for implementation in 2012. Although some of the proposed FR Y-9C revisions took effect as of June 30, 2012, the Federal Reserve is continuing to evaluate proposed new schedules that would collect disaggregated loan loss allowance data and selected loan origination data in light of the comments received. Decisions regarding these two proposed schedules will be the subject of one or more future Federal Register notices, and any resulting new reporting requirements will not take effect before the March 31, 2013, report date.

The FR Y-9C revisions that took effect as of June 30, 2012, included two new items in Schedule HC-P, 1-4 Family Residential Mortgage Banking Activities (in Domestic Offices), for representation and warranty reserves for 1-4 family residential mortgage loans sold, with separate reporting of reserves for representations and warranties made to (1) U.S. government agencies and government-sponsored agencies and (2) other parties. These two reserve items will not be publicly disclosed on an individual institution basis. Beginning this quarter, the Federal Reserve's electronic submission software will calculate the sum of these two items and report total representation and warranty reserves in a new Schedule HC-P item. This total amount will be publicly available. Schedule HC-P is completed by institutions with \$1 billion or more in total assets and smaller institutions with significant mortgage banking activities.

## **Reporting Issues Associated with Savings and Loan Holding Companies Filing the FR Y-9 Reports**

For purposes of the FR Y-9 series of reports, savings and loan holding companies (SLHCs) are subject to the same reporting requirements as bank holding companies, unless otherwise noted in the instructions. All references to "bank holding company(s)" are inclusive of "savings and loan holding company(s)" unless otherwise noted.

### ***A. Thresholds***

Certain FR Y-9C schedules and items are subject to reporting thresholds, typically but not exclusively based on total assets, that determine which institutions must complete these schedules and items. In most but not all cases, these thresholds are based on amounts an institution reported as of June 30 of the previous calendar year. For purposes of reporting in its FR Y-9C reports for 2012, a SLHC generally should use the amounts it reported in its Thrift Financial Reports (TFRs) for 2011 to determine the applicability of FR Y-9C schedules and items subject to reporting thresholds. For example, for reporting thresholds based on an institution's total assets as of June 30, 2011, a SLHC should look to the amount it reported in TFR Schedule HC, line item HC600, "Total Consolidated Assets," as of that report date.

### ***B. Income Statement***

The FR Y-9 income statements must be prepared on a calendar year-to-date basis, regardless of an institution's fiscal year, rather than on a quarterly basis as was done in TFR Schedule HC. Further, for purposes of the FR Y-9 series of reports, a SLHC should report income from its savings association(s), nonbank subsidiary(s) and subsidiary savings and loan holding company(s) (as defined in section 238.2 of Regulation LL) following the same guidelines and accounting rules set forth in the reporting instructions for a bank holding company.

### ***C. Prior Year-End Balances***

FR Y-9C Schedule HI-A, item 1, and Schedule HI-B, part II, item 1, ask institutions to report total bank holding company equity capital and the total allowance for loan and lease losses, respectively, as most recently reported for the previous calendar year-end (i.e., after any adjustments from amended reports). A SLHC should report the amount of its most recently reported "Total Equity" from TFR Schedule HC, line item HC630, for December 31, 2011, in FR Y-9C Schedule HI-A, item 1, for report dates in 2012. For Schedule HI-B, part II, item 1, a SLHC should report the fully consolidated amount of its allowance for loan and lease losses as of December 31, 2011.

#### ***D. Quarterly Averages***

Institutions report quarterly averages for various categories of assets and liabilities in FR Y-9C Schedule HC-K. For FR Y-9C reporting purposes, institutions have the option of reporting an average of daily figures or weekly figures (as of each Wednesday) for the quarter. However, insurance SLHCs that are completing Schedule HC-K and do not calculate quarterly averages as prescribed above may calculate the quarterly averages utilizing an industry convention or may provide estimates on a best efforts basis utilizing one of the two quarterly average calculations. Insurance SLHCs should disclose the method used to calculate quarterly averages in the “Notes to the Balance Sheet – Other” section.

#### ***E. Regulatory Capital Schedule***

SLHCs should note that they are not required to complete Schedule HC-R, Regulatory Capital, until the consolidated regulatory capital requirements for SLHCs are established.

#### ***F. Nonbank Subsidiary***

FR Y-9LP, Schedule PC-B, Memoranda items 15(a) through 15(f), collect information on nonbank subsidiaries of bank holding companies. However for SLHCs the definition of a nonbank does not include its thrift (as defined in Section 238.2 of Regulation LL) and, therefore, the SLHC should not report its thrift in items 15(a) through 15(h). *For purpose of this report, a SLHC should report income from and its investment in its savings association(s), nonbank subsidiary(s), and subsidiary SLHC(s) following the same guidelines and accounting rules set forth in these instructions for a bank holding company. Income should be reporting in Schedule PI and investments activities should be reported in Schedule PC-A.*

#### ***G. Specific Valuation Allowances (SVAs)***

Under Section 260 of the Office of Thrift Supervision (OTS) Examination Handbook, savings associations were allowed to create an SVA in lieu of taking a charge-off to record a confirmed loss associated with a loan when the institution determines that it is likely that the amount of the loss classification will change due to market conditions. In contrast, the FR Y-9C reporting instructions (filed by savings and loan holding companies consolidating subsidiary savings associations) and the Federal Reserve’s policies regarding loss classifications require a charge-off for all confirmed losses and do not allow the creation or use of an SVA. Thus, the creation of SVAs will no longer be permitted after December 31, 2011, and the use of SVAs should be discontinued when savings and loan holding companies adopt and start to file the FR Y-9C report beginning in 2012. Accordingly, each SVA in existence as of December 31, 2011, must be eliminated by directly reducing the recorded investment in the related loan by the amount of the SVA for that loan. This is accomplished by debiting the SVA account and crediting the loan’s recorded investment. The elimination of SVAs should not be reported in a savings and loan holding company’s FR Y-9C report for 2012.

SVAs are presumed to represent confirmed losses that must be charged off unless an institution can demonstrate that certain SVAs instead represent loan loss allowances for individually impaired loans measured in accordance with ASC Subtopic 310-10 (formerly FASB Statement No. 114, “Accounting by Creditors for Impairment of a Loan”). Such allowances should be transferred to the allowance for loan and lease losses as of January 1, 2012. Any amounts so transferred should be reported in Schedule HI-B, part II, item 6, “Adjustments.”

### **Goodwill Impairment Testing**

In September 2011, the FASB issued Accounting Standards Update (ASU) No. 2011-08, “Testing Goodwill for Impairment,” to address concerns about the cost and complexity of the existing goodwill impairment test in ASC Topic 350, Intangibles-Goodwill and Other (formerly FASB Statement No. 142, “Goodwill and Other Intangible Assets”). The ASU’s amendments to ASC Topic 350 are effective for annual and interim goodwill impairment tests performed for fiscal years beginning after December 15, 2011 (i.e., for annual or interim tests performed on or after January 1, 2012, for bank holding companies with a calendar year fiscal year). Early adoption of the ASU was permitted. Bank holding companies should adopt ASU 2011-08 for FR Y-9 reporting purposes in accordance with the standard’s effective date and early adoption provisions.

Under ASU 2011-08, a bank holding company has the option of first assessing qualitative factors to determine whether it is necessary to perform the two-step quantitative goodwill impairment test described in ASC Topic 350. If, after considering all relevant events and circumstances, a bank holding company determines it is not more likely than not (that is, a likelihood of 50 percent or less) that the fair value of a reporting unit is less than its carrying amount (including goodwill), then the bank holding company does not need to perform the two-step goodwill impairment test. (In other words, if it is more likely than not - a likelihood of more than 50 percent - that the fair value of a reporting unit is greater than its carrying amount, a bank holding company would not have to test the unit’s goodwill for impairment.) If the bank holding company instead concludes that the opposite is true (that is, it is more likely than not that the fair value of a reporting unit is less than its carrying amount), then it is required to perform the first step and, if necessary, the second step of the two-step goodwill impairment test. Under ASU 2011-08, a bank holding company may choose to bypass the qualitative assessment for any reporting unit in any period and proceed directly to performing the first step of the two-step goodwill impairment test. The ASU includes examples of events and circumstances that a bank holding company should consider in evaluating whether it is more likely than not that the fair value of a reporting unit is less than its carrying amount.

For additional information, please refer to ASU 2011-08, which is available at <http://www.fasb.org/jsp/FASB/Page/SectionPage&cid=1176156316498>.

### **Small Business Lending Fund**

The Small Business Lending Fund (SBLF) was enacted into law in September 2010 as part of the Small Business Jobs Act of 2010 to encourage lending to small businesses by providing capital to qualified community institutions with assets of less than \$10 billion. The SBLF Program is administered by the U.S. Treasury Department (<http://www.treasury.gov/resource-center/sb-programs/Pages/Small-Business-Lending-Fund.aspx>).

Under the SBLF Program, the Treasury Department purchased noncumulative perpetual preferred stock from qualifying depository institutions and holding companies (other than Subchapter S and mutual institutions). When this stock has been issued by a bank holding company, it should be reported on the FR Y-9C balance sheet (Schedule HC) in item 23, "Perpetual preferred stock and related surplus." [For the FR Y-9LP, Schedule PC, item 20.a; for the FR Y-9SP, Schedule SC, item 16.a] For regulatory capital purposes, this noncumulative perpetual preferred stock qualifies as a component of Tier 1 capital and should be included in the amount reported for "Total bank holding company equity capital" in item 1 of Schedule HC-R, Regulatory Capital.

Qualifying Subchapter S corporations and mutual institutions issued unsecured subordinated debentures to the Treasury Department through the SBLF. Bank holding companies that issued these debentures should report them on the FR Y-9C balance sheet (Schedule HC) in item 19.a, "Subordinated notes and debentures." [For the FR Y-9LP, Schedule PC, item 16, "Subordinated notes and debentures;" for the FR Y-9SP, Schedule SC, item 11, "Long-term borrowings."] For regulatory capital purposes, the debentures are eligible for inclusion in an institution's Tier 2 capital. Institutions should report the portion of these debentures that qualify for inclusion in Tier 2 capital in accordance with the Federal Reserve's capital standards in Schedule HC-R, item 12, "Qualifying subordinated debt, redeemable preferred stock, and restricted core capital elements."

To participate in the SBLF Program, an institution with outstanding securities issued to the Treasury Department under the Capital Purchase Program (CPP) was required to refinance or repay in full the CPP securities at the time of the SBLF funding. Any outstanding warrants that an institution issued to the Treasury Department under the CPP remain outstanding after the refinancing of the CPP stock through the SBLF Program unless the institution chooses to repurchase them. An institution's redemption of CPP noncumulative perpetual preferred stock should be reported in Schedule HI-A, item 5.b, "Conversion or retirement of perpetual preferred stock," [for the FR Y-9LP, Schedule PI-A, part III, item 10, "Payment to repurchase preferred stock"] and a reduction to zero of balances reported in Schedule HC-M, item 24.a, "Issuances associated with the U.S. Department of Treasury Capital Purchase Program: Senior perpetual preferred stock or similar items." Any repurchase of warrants classified as equity capital on the balance sheet (Schedule HC), should also be reported in Schedule HI-A, item 14, "Other adjustments to equity capital," and a reduction to zero of balances reported in Schedule HC-M, item 24.a, "Issuances associated with the U.S. Department of Treasury Capital Purchase Program: Warrants to purchase common stock or similar items."

### **Accounting for Loan Participations**

Amendments to ASC Topic 860, Transfers and Servicing, resulting from Accounting Standards Update No. 2009-16 (formerly FASB Statement No. 166, "Accounting for Transfers of Financial Assets") modified the criteria that must be met in order for a transfer of a portion of a financial asset, such as a loan participation, to qualify for sale accounting. These changes apply to transfers of loan participations on or after the effective date of amended ASC Topic 860 (January 1, 2010, for bank holding companies with a calendar year fiscal year), including advances under lines of credit that are transferred on or after the effective date even if the line of credit agreements were entered into before the effective date. Bank holding companies with a calendar year fiscal year must account for transfers of loan participations on or after January 1, 2010, in accordance with amended ASC Topic 860. In general, loan participations transferred before the effective date of amended ASC Topic 860 are not affected by this accounting standard.

The Glossary entry for "Transfers of Financial Assets" in the FR Y-9C instructions incorporates the provisions of amended ASC Topic 860 and addresses related reporting issues, including a discussion of the reporting treatment of loan participations in accordance with amended ASC Topic 860. The FR Y-9C instruction book updates for September 2012 include revisions to this Glossary entry's discussion of the reporting of transfers of loans guaranteed by the Small Business Administration (SBA). The revised Glossary entry addresses the elimination of the SBA's premium refund requirement for transfers of guaranteed portions of SBA loans at a premium effective for loan transfers settled on or after February 15, 2011.

### **Troubled Debt Restructurings and Current Market Interest Rates**

Many institutions are restructuring or modifying the terms of loans through workout programs, renewals, extensions, or other means to provide payment relief for those borrowers who have suffered deterioration in their financial condition. Such loan restructurings may include, but are not limited to, reductions in principal or accrued interest, reductions in interest rates, and extensions of the maturity date. Modifications may be executed at the original contractual interest rate on the loan, a current market interest rate, or a below-market interest rate. Many of these loan modifications meet the definition of a troubled debt restructuring (TDR).

The TDR accounting and reporting standards are set forth in ASC Subtopic 310-40, Receivables - Troubled Debt Restructurings by Creditors (formerly FASB Statement No. 15, "Accounting by Debtors and Creditors for Troubled Debt Restructurings," as amended). This guidance specifies that a restructuring of a debt constitutes a TDR if, at the date of restructuring, the creditor for economic or legal reasons related to a debtor's financial difficulties grants a concession to the debtor that it would not otherwise consider. The creditor's concession may include a restructuring of the terms of a debt to alleviate the burden of the debtor's near-term cash requirements, such as a modification of terms to reduce or defer cash payments required of the debtor in the near future to help



the debtor attempt to improve its financial condition and eventually be able to pay the creditor.

The stated interest rate charged the borrower after a loan restructuring may be greater than or equal to interest rates available in the marketplace for similar types of loans to nontroubled borrowers at the time of the restructuring. Some institutions have concluded that these restructurings are not TDRs; however, this conclusion may be inappropriate. In reaching this conclusion, these institutions may not have considered all of the facts and circumstances associated with the loan modification besides the interest rate. An interest rate on a modified loan greater than or equal to those available in the marketplace for similar credits does not in and of itself preclude a modification from being designated as a TDR. Rather, when evaluating a loan modification to a borrower experiencing financial difficulties, an analysis of all facts and circumstances is necessary to determine whether the bank holding company has made a concession to the borrower with respect to the market interest rate or has made some other type of concession that could trigger TDR accounting and disclosure (for example, terms or conditions outside of the bank holding company's policies or common market practices) If TDR accounting and disclosure is appropriate, the bank holding company must determine how the modified or restructured loan should be reported.

Generally, a restructured loan yields a current market interest rate if the restructuring agreement specifies an interest rate greater than or equal to the rate that the institution was willing to accept at the time of the restructuring for a new loan with comparable risk. A restructured loan does not yield a market interest rate simply because the interest rate charged under the restructuring agreement has not been reduced. In addition, when a modification results in an increase (either temporary or permanent) in the contractual interest rate, the increased interest rate cannot be presumed to be an interest rate that is at or above market. Therefore, in determining whether a loan has been modified at a market interest rate, an institution should analyze the borrower's current financial condition and compare the rate on the modified loan to rates the institution would charge customers with similar financial characteristics on similar types of loans. This determination requires the use of judgment and should include an analysis of credit history and scores, loan-to-value ratios or other collateral protection, the borrower's ability to generate cash flow sufficient to meet the repayment terms, and other factors normally considered when underwriting and pricing loans.

Likewise, a change in the interest rate on a modified or restructured loan does not necessarily mean that the modification is a TDR. For example, a creditor may lower the interest rate to maintain a relationship with a debtor that can readily obtain funds from other sources. To be a TDR, the borrower must also be experiencing financial difficulties. The evaluation of whether a borrower is experiencing financial difficulties is based upon individual facts and circumstances and requires the use of judgment when determining if a modification of the borrower's loan should be accounted for and reported as a TDR.

An institution that restructures a loan to a borrower experiencing financial difficulties at a rate below a market interest rate has granted a concession to the borrower that results in

the restructured loan being a TDR. (As noted above, other types of concessions could also result in a TDR.) In the FR Y-9C report, until a loan that is a TDR is paid in full or otherwise settled, sold, or charged off, the loan must be reported the appropriate loan category in Schedule HC-C, items 1 through 9, and in the appropriate loan category in:

- Schedule HC-C, Memorandum item 1, if it is in compliance with its modified terms, or
- Schedule HC-N, Memorandum item 1, if it is not in compliance with its modified terms.

However, a loan that is a TDR (for example, because of a modification that includes a reduction in principal) that yields a market interest rate at the time of restructuring and is in compliance with its modified terms need not continue to be reported as a TDR in Schedule HC-C, Memorandum item 1, in calendar years after the year in which the restructuring took place. To be considered in compliance with its modified terms, a loan that is a TDR must be in accrual status and must be current or less than 30 days past due on its contractual principal and interest payments under the modified repayment terms.

A loan restructured in a TDR is an impaired loan. Thus, all TDRs must be measured for impairment in accordance with ASC Subtopic 310-10, Receivables – Overall (formerly FASB Statement No. 114, “Accounting by Creditors for Impairment of a Loan,” as amended), and the Glossary entry for “Loan Impairment.” Consistent with ASC Subtopic 310-10, TDRs may be aggregated and measured for impairment with other impaired loans that share common risk characteristics by using historical statistics, such as average recovery period and average amount recovered, along with a composite effective interest rate. The outcome of applying such an aggregation approach must be consistent with the measurement methods prescribed in ASC Subtopic 310-10 and the “Loan Impairment” Glossary entry for loans that are individually considered impaired (i.e., the present value of expected future cash flows discounted at the loan's original effective interest rate or the loan's observable market price if the loan is not collateral dependent; the fair value of the collateral – less estimated costs to sell, if appropriate – if the loan is collateral dependent). Thus, an institution applying the aggregation approach to TDRs should not use the measurement method prescribed in ASC Subtopic 450-20, Contingencies – Loss Contingencies (formerly FASB Statement No. 5, “Accounting for Contingencies”) for loans not individually considered impaired that are collectively evaluated for impairment. When a loan not previously considered individually impaired is restructured and determined to be a TDR, absent a partial charge-off, it generally is not appropriate for the impairment estimate on the loan to decline as a result of the change in impairment method prescribed in ASC Subtopic 450-20 to the method prescribed in ASC Subtopic 310-10.

For further information, see the Glossary entry for “Troubled Debt Restructurings” and the instructions for Schedules HC-C and HC-N.

## **Troubled Debt Restructurings and Accounting Standards Update No. 2011-02**

In April 2011, the FASB issued Accounting Standards Update (ASU) No. 2011-02, “A Creditor’s Determination of Whether a Restructuring Is a Troubled Debt Restructuring,” to provide additional guidance to help creditors determine whether a concession has been granted to a borrower and whether a borrower is experiencing financial difficulties. The guidance is also intended to reduce diversity in practice in identifying and reporting TDRs. This ASU is effective for public companies for interim and annual periods beginning on or after June 15, 2011, and should be applied retrospectively to the beginning of the annual period of adoption for purposes of identifying TDRs. The measurement of impairment for any newly identified TDRs resulting from retrospective application will be applied prospectively in the first interim or annual period beginning on or after June 15, 2011. (For most public bank holding companies, the ASU took effect July 1, 2011, but retrospective application began as of January 1, 2011.) Nonpublic companies should apply the new guidance for annual periods ending after December 15, 2012, including interim periods within those annual periods. (For most nonpublic bank holding companies, the ASU took effect January 1, 2012.) Early adoption of the ASU was permitted for both public and nonpublic entities. Nonpublic entities that adopt early are subject to a retrospective identification requirement.

Bank holding companies are expected to continue to follow the accounting and reporting guidance on TDRs in the preceding section of these Supplemental Instructions and in the FR Y-9C instruction book. To the extent the guidance in the ASU differs from a bank holding company’s existing accounting policies and practices for identifying TDRs, the bank holding company will be expected to apply the ASU for FR Y-9C reporting purposes in accordance with the standard’s effective date and transition provisions, which are outlined above. To the extent that a bank holding company’s existing accounting policies and practices are consistent with guidance in the ASU, the bank holding company should continue to follow its existing policies and practices.

ASU 2011-02 reiterates that the two conditions mentioned in the preceding section “Troubled Debt Restructurings and Current Market Interest Rates” must exist in order for a loan modification to be deemed a TDR: (1) a company must grant a concession to the borrower as part of the modification and (2) the borrower must be experiencing financial difficulties. The ASU explains that a company may determine that a borrower is experiencing financial difficulties if it is probable that the borrower will default on any of its debts in the foreseeable future. The borrower does not have to be in default at the time of the modification. Other possible factors that should be considered in evaluating whether a borrower is experiencing financial difficulties is if the borrower has declared (or is in the process of declaring) bankruptcy, the creditor does not expect the borrower’s cash flows to be sufficient to service its debt under the existing terms, or there is substantial doubt about an entity’s ability to continue as a going concern.

Another important aspect of the ASU is that it prohibits financial institutions from using the effective interest rate test included in the TDR guidance for borrowers in ASC Subtopic 470-60, Debt – Troubled Debt Restructurings by Debtors, when determining whether the creditor has granted a concession as part of a loan modification. However, as explained in ASU 2011-02, if a borrower does not have access to funds at a market rate

of interest for similar debt, the rate on the modified loan is considered to be a below-market rate and may be an indicator that the company has granted a concession to the borrower.

Furthermore, the ASU provides new guidance regarding insignificant delays in payment as part of a loan modification. If, after analysis of all facts and circumstances, a creditor determines that a delay in payment is insignificant, the creditor has not granted a concession to the borrower. This determination requires judgment and should consider many factors, including, but not limited to, the amount of the delayed payments in relation to the loan's unpaid principal or collateral value, the frequency of payments due on the loan, the original contractual maturity, and the original expected duration of the loan.

For additional information, bank holding companies should refer to ASU 2011-02, which is available at <http://www.fasb.org/jsp/FASB/Page/SectionPage&cid=1176156316498>.

### **Reporting Term Deposits**

The Federal Reserve Banks offer interest-bearing term deposits to eligible institutions through the Term Deposit Facility (TDF). A term deposit is a deposit with a specific maturity date. Term deposits offered through the TDF should be treated as balances due from a Federal Reserve Bank for FR Y-9C reporting purposes. The FR Y-9C instruction book updates for September 2012 include revisions to the instructions for Schedule HC, Balance Sheet and Schedule HI, Income Statement, that address the reporting of term deposits and the earnings on these deposits.

### **Prepaid Deposit Insurance Assessments**

On November 12, 2009, the FDIC Board of Directors adopted a final rule requiring insured depository institutions (except those that are exempted) to prepay an FDIC-determined estimate of their quarterly risk-based deposit insurance assessments for the fourth quarter of 2009, and for all of 2010, 2011, and 2012, on December 30, 2009. Each institution's regular risk-based deposit insurance assessment for the third quarter of 2009, which is paid in arrears, also was paid on December 30, 2009. The original full amount of each institution's prepaid assessment was included on its Quarterly Certified Statement Invoice for the third quarter 2009 Insurance Period, which was available on *FDICconnect*, the FDIC's e-business portal, as of December 15, 2009.

Each bank holding company should record the estimated expense for its bank subsidiary's regular quarterly risk-based assessment for each calendar quarter through a charge to expense during that quarter and a corresponding credit to its prepaid assessments asset (or to an accrued expense payable if it has no prepaid assessments asset). As a result of the interaction between the prepaid assessments and the regularly quarterly assessments, the remaining amount of the prepaid assessments asset, if any, that a bank holding company should report as a prepaid expense in its September 30, 2012, FR Y-9C report normally should be:

- The remaining balance of “Prepaid Assessments Credits” shown on the Summary Statement of Assessment Credits page of the bank subsidiary’s Quarterly Certified Statement Invoice for the April 1 through June 30, 2012, Insurance Period, which was available on *FDICconnect* as of September 15, 2012;
- Less the estimated amount of the bank subsidiary’s regular quarterly assessment for the third quarter of 2012 (which should have been accrued as a charge to expense during the third quarter of 2012). The quarterly assessment for the third quarter of 2012 should be estimated based on the provisions of the FDIC’s February 2011 final rule that redefined the deposit insurance assessment base for all insured institutions and revised the assessment system for large institutions. For further information on this final rule, see FDIC Financial Institution Letter FIL-8-2011 dated February 9, 2011, which can be accessed at <http://www.fdic.gov/news/news/financial/2011/fil11008.html>.

An institution’s prepaid assessments asset, if any, should be reported in Schedule HC-F, item 6, “All other assets.” The year-to-date deposit insurance assessment expense for 2012 should be reported in Schedule HI, item 7.d, “Other noninterest expense.”

When completing Schedule HC-R, Regulatory Capital, a bank holding company may assign a zero-percent risk weight to the amount of its consolidated prepaid deposit insurance assessments asset in item 42 of this schedule.

For further information on the FDIC’s prepaid assessments final rule, refer to FDIC Financial Institution Letter (FIL) 63-2009 at <http://www.fdic.gov/news/news/financial/2009/fil09063.html>. For further guidance on reporting regular quarterly deposit insurance assessments, refer to the Call Report Supplemental Instructions for September 30, 2009, at [http://www.ffiec.gov/PDF/FFIEC\\_forms/FFIEC031\\_041\\_suppinst\\_200909.pdf](http://www.ffiec.gov/PDF/FFIEC_forms/FFIEC031_041_suppinst_200909.pdf).

### **Other-Than-Temporary Impairment**

When the fair value of an investment in an individual available-for-sale or held-to-maturity security is less than its cost basis, the impairment is either temporary or other-than-temporary. To determine whether the impairment is other-than-temporary, a bank holding company must apply the applicable accounting guidance as discussed in the Glossary entry for “Securities Activities.”

For regulatory capital purposes, any other-than-temporary impairment losses on both held-to-maturity and available-for-sale debt securities related to factors other than credit that are reported, net of applicable taxes, in Schedule HC, item 26.b, “Accumulated other comprehensive income,” should be included in Schedule HC-R, item 2, together with the net unrealized gains (losses) on available-for-sale securities that are reported in item 2. Furthermore, when determining the regulatory capital limit for deferred tax assets, a bank holding company may, but is not required to, adjust the reported amount of its deferred tax assets for any deferred tax assets arising from other-than-temporary impairment

losses reported, net of applicable taxes, in Schedule HC, item 26.b in accumulated other comprehensive income. A bank holding company must follow a consistent approach over time with respect to this adjustment to the reported amount of deferred tax assets.

In addition, when risk-weighting a held-to-maturity debt security for which an other-than-temporary impairment loss related to factors other than credit was previously recognized in other comprehensive income, include the carrying value of the debt security, as described above, in column A of Schedule HC-R, item 35. Then include the pre-tax amount of this impairment loss that has not yet been accreted from accumulated other comprehensive income to the carrying value of the security as a negative number in column B of Schedule HC-R, item 35, and include the amortized cost of the security, as defined in FSP FAS 115-2, in the appropriate risk-weight category column of item 35 (provided the security is not a purchased subordinated security that is not eligible for the ratings-based approach). Under FAS 115-2, amortized cost is the security's previous amortized cost as of the date of the most recently recognized other-than-temporary impairment loss less the amount of impairment loss recognized in earnings adjusted for subsequent accretion of interest income and payments received on the security.

### **Treasury Department's Community Development Capital Initiative Program**

On February 3, 2010, the U.S. Treasury Department announced the creation of the Community Development Capital Initiative (CDCI) program under the Troubled Asset Relief Program (TARP) mandated by the Emergency Economic Stabilization Act of 2008 <http://www.treasury.gov/press-center/press-releases/Pages/tg533.aspx>. The CDCI program was designed to improve access to credit for small businesses. This new TARP program enabled the Treasury Department to invest lower-cost capital in Community Development Financial Institutions (CDFIs) that lend to small businesses in the country's hardest-hit communities.

For bank holding companies (other than those that are Subchapter S) approved for participation in the CDCI program, the Treasury Department purchased perpetual preferred stock. Bank holding companies that chose to participate in the program were not required to issue warrants so long as they received \$100 million or less in total funding. The perpetual preferred stock issued to the Treasury Department should be reported on the FR Y-9C report Notes to the Balance Sheet—Other, item 4 [for the FR Y-9SP, Notes to the Financial Statements, item 1] and included in balance sheet (Schedule HC) item 23, "Perpetual preferred stock and related surplus." [For the FR Y-9LP, Schedule PC, item 20.a; for the FR Y-9SP, Schedule SC, item 16.a] The perpetual preferred stock issued by bank holding companies to the Treasury Department is cumulative but for regulatory capital purposes is treated and reported the same as noncumulative perpetual preferred stock as an unrestricted core capital element included in Tier 1 capital. It should be included in the amount reported for "Total equity capital" in item 1 of Schedule HC-R, Regulatory Capital, and included in Schedule HC-R, memoranda item 3.a, "Noncumulative perpetual preferred stock."

Proceeds from a bank holding company's issuance to the Treasury Department of noncumulative perpetual preferred stock during the calendar year-to-date reporting period should be included in Schedule HI-A, item 5.a, "Sale of perpetual preferred stock, gross." [For the FR Y-9LP, Schedule PI-A, part III, item 9, "Proceeds from issuance of preferred stock."] Note that the accretion of any applicable discount (par or liquidation value of preferred stock less the carrying value) is treated as quarterly dividend payments until the 5 year discounted dividend period is over. The quarterly accretion of the discount is reported in Schedule HI-A, item 10, "LESS: Cash dividends declared on preferred stock."

For bank holding companies that have elected to be taxed under Subchapter S or are organized in mutual form, the full amount of all subordinated debt securities issued to the Treasury Department under the CDCI program should be reported in Schedule HC, item 19.a, "Subordinated notes and debentures," in the Notes to the Balance Sheet—Other, item 4, and in Schedule HC-R, item 6.b, "Qualifying restricted core capital elements (other than cumulative perpetual preferred stock)." [For the FR Y-9LP, Schedule PC, item 16, "Subordinated notes and debentures;" for the FR Y-9SP, Schedule SC, item 11, "Long-term borrowings," and the Notes to the Financial Statements, item 1]. The full amount of such CDCI subordinated debt securities, as well as the full amount of the substantially similar junior subordinated notes issued to the Treasury Department under the Capital Purchase Program of the Troubled Asset Relief Program under the Emergency Economic Stabilization Act of 2008, are included on this line and are includable in tier 1 capital. However, other restricted core capital elements (e.g., trust preferred securities) that are includable in tier 1 capital subject to the quantitative limit for restricted core capital elements are only included on this line to the extent there is capacity for such inclusion in tier 1 capital within the limit applicable to restricted core capital elements included in the bank holding company's tier 1 capital.

### **Reporting Defined Benefit Postretirement Plans**

ASC Subtopic 715-20, Compensation-Retirement Benefits – Defined Benefit Plans-General (formerly FASB Statement No. 158, "Employers' Accounting for Defined Benefit Pension and Other Postretirement Plans" (FAS 158)) requires an institution that sponsors a single-employer defined benefit postretirement plan, such as a pension plan or health care plan, to recognize the funded status of each such plan on its balance sheet. An overfunded plan is recognized as an asset while an underfunded plan is recognized as a liability. As of the end of the fiscal year when an institution initially applied former FAS 158, the previously recognized postretirement plan amounts must be adjusted to recognize gains or losses, prior service costs or credits, and transition assets or obligations that have not yet been included in the net periodic benefit cost of its plans. These adjustment amounts are recognized directly in equity capital as components of the ending balance of accumulated other comprehensive income (AOCI), net of tax. Thereafter, an institution must recognize certain gains and losses and prior service costs or credits that arise during each reporting period, net of tax, as a component of other comprehensive income (OCI) and, hence, AOCI. Postretirement plan amounts carried in AOCI are adjusted as they are subsequently recognized in earnings as components of the

plans' net periodic benefit cost. For further information on accounting for defined benefit postretirement plans, institutions should refer to ASC Topic 715, Compensation-Retirement Benefits (formerly FAS 158; FASB Statement No. 87, "Employers' Accounting for Pensions"; and FASB Statement No. 106, "Employers' Accounting for Postretirement Benefits Other Than Pensions").

As announced by the Federal Reserve on December 14, 2006, institutions should reverse the effects on AOCI of ASC Subtopic 715-20 for regulatory capital purposes, including for purposes of reporting and measuring the numerators and denominators for the leverage and risk-based capital ratios. The intent of the reversal is to neutralize for regulatory capital purposes the effect on AOCI of the application of ASC Subtopic 715-20.

The FR Y-9C instruction book update for June 2012 included revised instructions for Schedule HC-R, items 4, 26, and 42, that provide guidance on how to report adjustments to Tier 1 capital and risk-weighted and total assets to reverse the effects of applying ASC Subtopic 715-20 for regulatory capital purposes.

### **Reporting Purchased Subordinated Securities in Schedule HC-S**

Bank holding companies should continue to follow the guidance on reporting purchased subordinated securities in Schedule HC-S that was included in the FR Y-9C Supplemental Instructions for September 30, 2011. These instructions can be accessed via the Federal Reserve's Web site ([http://www.federalreserve.gov/reportforms/supplemental/SI\\_FRY9\\_201109.pdf](http://www.federalreserve.gov/reportforms/supplemental/SI_FRY9_201109.pdf)).

### **Consolidated Variable Interest Entities**

Bank holding companies should continue to follow the guidance on reporting and accounting for consolidated variable interest entities that was included in the FR Y-9C Supplemental Instructions for September 30, 2011. These instructions can be accessed via the Federal Reserve's Web site ([http://www.federalreserve.gov/reportforms/supplemental/SI\\_FRY9\\_201109.pdf](http://www.federalreserve.gov/reportforms/supplemental/SI_FRY9_201109.pdf)).



## **Treasury Department's Capital Purchase Program**

Bank holding companies should continue to follow the guidance on accounting and reporting for the U.S. Treasury Department's Capital Purchase Program (CPP) under the Troubled Asset Relief Program mandated by the Emergency Economic Stabilization Act of 2008 that was included in the FR Y-9C Supplemental Instructions for September 30, 2011. These instructions can be accessed via the Federal Reserve's Web site ([http://www.federalreserve.gov/reportforms/supplemental/SI\\_FRY9\\_201109.pdf](http://www.federalreserve.gov/reportforms/supplemental/SI_FRY9_201109.pdf)).

## **Accounting Standards Codification**

A description of the adoption of FASB Statement No. 168, "The FASB Accounting Standards Codification<sup>TM</sup> and the Hierarchy of Generally Accepted Accounting Principles" was included in the FR Y-9C Supplemental Instructions for September 30, 2011. These instructions can be accessed via the Federal Reserve's Web site ([http://www.federalreserve.gov/reportforms/supplemental/SI\\_FRY9\\_201109.pdf](http://www.federalreserve.gov/reportforms/supplemental/SI_FRY9_201109.pdf)).

## **Extended Net Operating Loss Carryback Period**

Bank holding companies should continue to follow the guidance on accounting for the extended net operating loss carryback period under the Worker, Homeownership, and Business Assistance Act of 2009, that was included in the FR Y-9C Supplemental Instructions for December 31, 2010. These instructions can be accessed via the Federal Reserve's Web site ([http://www.federalreserve.gov/reportforms/supplemental/SI\\_FRY9\\_201012.pdf](http://www.federalreserve.gov/reportforms/supplemental/SI_FRY9_201012.pdf)).

## **FASB Interpretation No. 48 on Uncertain Tax Positions**

Bank holding companies should continue to follow the guidance on accounting for uncertain tax positions under FASB Interpretation No. 48 that was included in the FR Y-9C Supplemental Instructions for December 31, 2009. These instructions can be accessed via the Federal Reserve's Web site ([http://www.federalreserve.gov/reportforms/supplemental/SI\\_FRY9\\_200912.pdf](http://www.federalreserve.gov/reportforms/supplemental/SI_FRY9_200912.pdf)).

## **Business Combinations and Noncontrolling (Minority) Interests**

Bank holding companies should continue to follow the guidance on accounting for business combinations and noncontrolling (minority) interests under FASB Statements Nos. 141(R) and 160 that was included in the FR Y-9C Supplemental Instructions for September 30, 2009. These instructions can be accessed via the Federal Reserve's Web site ([http://www.federalreserve.gov/reportforms/supplemental/SI\\_FRY9\\_200909.pdf](http://www.federalreserve.gov/reportforms/supplemental/SI_FRY9_200909.pdf)).

## **Fair Value Measurement and Fair Value Option**

Bank holding companies should continue to follow the guidance on fair value measurements under FASB Statement No. 157, *Fair Value Measurements*, and the guidance on implementing the fair value option under FASB Statement No. 159, *The Fair Value Option for Financial Assets and Financial Liabilities*, that was included in the FR Y-9C Supplemental Instructions for June 30, 2009. These instructions can be accessed via the Federal Reserve's Web site ([http://www.federalreserve.gov/reportforms/supplemental/SI\\_FR Y9\\_200906.pdf](http://www.federalreserve.gov/reportforms/supplemental/SI_FR Y9_200906.pdf)).

## **Accounting for Share-based Payments**

Bank holding companies should continue to follow the guidance on accounting for share-based payments under FASB Statement No. 123 (Revised 2004), *Share-Based Payment* (FAS 123(R)), that was included in the FR Y-9C Supplemental Instructions for December 31, 2006. These instructions can be accessed via the Federal Reserve's Web site ([http://www.federalreserve.gov/reportforms/supplemental/SI\\_FR Y9\\_200612.pdf](http://www.federalreserve.gov/reportforms/supplemental/SI_FR Y9_200612.pdf)).

## **Tobacco Transition Payment Program**

Bank holding companies should continue to follow guidance on the tobacco buyout program included in the FR Y-9C Supplemental Instructions for June 30, 2006, which can be accessed via the Federal Reserve's Web site (<http://www.federalreserve.gov/reportforms/supplemental/SI.FR Y9.200606.pdf>).

## **Commitments to Originate and Sell Mortgage Loans**

Bank holding companies should continue to follow the guidance provided on this subject in the FR Y-9C Supplemental Instructions provided for December 31, 2005. These Supplemental Instructions can be accessed via the Federal Reserve's Web site (<http://www.federalreserve.gov/reportforms/supplemental/SI.FR Y9.200512.pdf>).

## ATTACHMENT 2

### Revisions to the FR Y-9C for September 2012

#### Report Form

- (1) *Page 1*. Updated the reporting date to September 30, 2012.
- (2) *Schedule HC-P, item 7.c*. Added a new item for Total representation and warranty reserves for 1–4 family residential mortgage loans sold. This is a derived item summing items 7.a and 7.b for representations and warranties made to (a) U.S. government agencies and government-sponsored agencies, and to (b) other parties. New item 7.c will be publicly disclosed on an individual institution basis.

#### Instructions Only

- (1) *Schedule HI, item 1.c*. Clarified references to required reserves, term deposits, and clearing balances.
- (2) *Schedule HI-A, item 12*. Clarified instructions for other comprehensive income to incorporate GAAP updates.
- (3) *Schedule HI-B, item 4.b*. Clarified instructions to indicate that item applies to non-U.S. addressees.
- (4) *Schedule HC, item 1.b*. Clarified references to required reserves and term deposits.
- (5) *Schedule HC, item 3.b*. Corrected typographical error.
- (6) *Schedule HC-K, items 3.a.(1) and 3.a.(2)*. Clarified the reporting of 1-4 family residential construction loans.
- (7) *Schedule HC-L, item 1*. Clarified the reporting of commitments to issue a commitment at some point in the future.
- (8) *Glossary—Excess Balance Account*. Removed reference to contractual clearing agreements.
- (9) *Glossary—Foreclosed Assets*. Corrected some minor errors and omissions and provided certain clarifications of the text.
- (10) *Glossary—Pass-through Reserve Balances*. Clarified references to required reserves.
- (11) *Glossary—Transfers of Financial Assets*. Incorporates provisions of amended ASC Topic 860, Transfers and Servicing.
- (12) *Glossary—Variable Interest Entity*. Updated entry to add references to Schedule HC-V.

**Revisions to the FR Y-9LP for September 2012**

Report Form

(1) *Page 1.* Updated the reporting date to September 30, 2012.

Instructions Only

*None.*

**Revisions to the FR Y-11/S for September 2012**

Report Forms

(1) *Page 1.* Revised the reporting date to September 30, 2012.

Report Instructions

*None.*

ATTACHMENT 3

**SUMMARY OF EDIT CHANGES EFFECTIVE  
FOR SEPTEMBER 30, 2012, FR Y-9C CHECKLISTS**

FR Y-9C (most recent changes listed first by type of change, edit type, and edit number)						
Date of Change	Type of Change	Affected Edit Information				Comments
		Type	Number	Target Item	MDRM	
9/17/2012	Revised	Quality	0267	HC-DM1c1A	BHCKF633	Corrected Boolean algebra.
9/17/2012	Revised	Quality	0269	HC-DM1c2A	BHCKF634	Corrected Boolean algebra.
8/24/2012	Added	Quality	1012	HC-G4	BHCKB984	
8/24/2012	Added	Quality	6903	HC-R36C	BHC01773	Added to match instructional reference for item HC-R36C.
8/24/2012	Ended	Quality	1011	HC-G4	BHCKB984	Replaced by EDCK Q1012.
8/24/2012	Revised	Quality	6916	HC-R39E	BHC5B528	Better approximates instructional references for items HC-R38E and HC-R39E.
8/24/2012	Revised	Quality	9520	HC-N1bA	BHCK3493	Corrected typo in edit test.
8/24/2012	Revised	Quality	9520	HC-N1bC	BHCK3495	Corrected typo in edit test.
8/24/2012	Revised	Quality	9550	HC-R41D	BHC23545	Corrected typo in edit test.
8/24/2012	Revised	Validity	0303	CFO	BHCKC490	Revised to reflect form standardization.
8/24/2012	Revised	Validity	0304	CONTACTN	BHTX8901	Revised to reflect form standardization.
8/24/2012	Revised	Validity	0305	CONTACTP	BHTX8902	Revised to reflect form standardization.
8/24/2012	Revised	Validity	0306	CONTACTF	BHTX9116	Revised to reflect form standardization.
8/24/2012	Revised	Validity	0307	CONTACTE	BHTX4086	Revised to reflect form standardization.
8/24/2012	Revised	Validity	0308	DATESIGN	BHTXJ196	Revised to reflect form standardization.

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**SUMMARY OF EDIT CHANGES EFFECTIVE  
FOR SEPTEMBER 30, 2012, FR Y-9LP CHECKLISTS**

FR Y-9LP (most recent changes listed first by type of change, edit type, and edit number)						
Date of Change	Type of Change	Affected Edit Information				Comments
		Type	Number	Target Item	MDRM	
8/16/2012	Revised	Quality	0990	CFO	BHCPC490	