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No. 66

## House of Representatives

The House met at 10 a.m. and was called to order by the Speaker pro tempore (Mr. SERRANO).

### DESIGNATION OF THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore laid before the House the following communication from the Speaker:

WASHINGTON, DC,

May 5, 2010.

I hereby appoint the Honorable JOSÉ E. SERRANO to act as Speaker pro tempore on this day.

NANCY PELOSI,

*Speaker of the House of Representatives.*

### PRAYER

Rabbi Dov Hillel Klein, Tannenbaum Chabad House, Evanston, Illinois, offered the following prayer:

In the Jewish tradition, one begins an invocation with words of inspiration. I have received inspiration from many individuals, but the person I am thinking of today is America's number one dad, Bill Cosby.

Several years ago, Bill Cosby spoke at Northwestern University's commencement. He said he was the first person in his family to attend the university. But he came to realize that just going to college does not necessarily make you all that smart, and just by going to college surely does not mean you have all the answers.

He came home after his first day of college and his grandmother asked, "Billy, what did you study?" Cosby replied that in his philosophy class they debated whether or not a half a cup of water was half empty or half full. His grandmother, who did not have a college education or even a high school diploma, responded immediately, "That's so simple. If you are drinking, the glass is half empty, but if you are pouring, the glass is half full."

I thought to myself, if you are drinking means that everything is for me;

my entire focus is just on myself, and because of my arrogance, my selfishness and my self-centeredness, I am half empty. I wind up keeping everyone else out. But if I am pouring, pouring for others, sharing and giving to others, then I am half full, because I am letting others into my life.

God, please continue to bless us so we are able to pour and let others into our lives.

We thank God today for enabling us to serve this great country and being able to make a difference not only in our lives, not only in the lives of our family and friends, but for allowing us to make a difference in the lives of countless numbers of Americans and people throughout the world.

We ask God to continue to give us the insight, the courage, and the humility to serve the people of the United States. God, please bless all the Members of Congress and their families, and most of all, God bless America.

God, who makes peace in the heavens and on Earth, let us indeed have a year of peace, and let us all say Amen.

### THE JOURNAL

The SPEAKER pro tempore. The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

### PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore. The Pledge of Allegiance will be led by the gentleman from Texas (Mr. SMITH).

Mr. SMITH of Texas led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

### WELCOMING RABBI DOV HILLEL KLEIN

The SPEAKER pro tempore. Without objection, the gentlewoman from Illinois (Ms. SCHAKOWSKY) is recognized for 1 minute.

There was no objection.

Ms. SCHAKOWSKY. Mr. Speaker, Rabbi, I think this is probably the first time that Bill Cosby has been part of the morning prayer. Certainly it is the first time his grandmother has been part of the prayer.

It is with great pride that I rise to welcome Rabbi Dov Hillel Klein to our Nation's Capital as guest chaplain.

Rabbi Klein works in my hometown of Evanston, Illinois, where he is a widely respected member of the community as the district director of Lubavitch Chabad.

Rabbi Klein has had a profound impact on Chabad, not only in Evanston, but throughout the United States. He was one of the pioneers in creating Chabad on university campuses in the United States when he brought his ministry to the students at Northwestern University. Because of his continued efforts, today Chabad is on 140 campuses throughout the United States.

Rabbi Klein also serves an invaluable role in our community as one of the founders and now senior chaplain for the Evanston Police Department, where he accompanies officers in squad cars on patrol and is called upon for crisis intervention. In fact, his work with law enforcement officers around town has earned him the nickname, "Rabbi Cop."

For all that he has done for our community, I am honored to welcome Rabbi Klein and his sons, Avramy and Levi, who are in the gallery to Congress and to thank him for his wonderful work.

□ This symbol represents the time of day during the House proceedings, e.g., □ 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



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**ANNOUNCEMENT BY THE SPEAKER  
PRO TEMPORE**

The SPEAKER pro tempore. The Chair will entertain up to 15 further requests for 1-minute speeches on each side of the aisle.

**URGING MEMBERS TO COSPONSOR  
THE GREEN JOBS ACT**

(Ms. SCHWARTZ asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. SCHWARTZ. I rise today to announce new legislation that will incentivize development and production of the next generation of biofuels.

As Congress seeks ways to grow jobs, reduce our alliance on foreign oil, and develop cost-effective renewable energy sources, the cellulosic biofuel industry has enormous potential to help meet this demand, create green jobs, and bring economic benefits to rural and urban communities across our Nation.

American companies can be at the forefront of producing the next generation of renewable biofuels developed from biomass as alternatives to fossil fuels. Enactment of my proposal, the Green Jobs Act, will accelerate construction of bio-refineries and encourage the domestic production of biofuels, bio-based chemicals and other bio-based products. It will reduce our reliance on foreign oil, reduce carbon emissions, and create thousands of good jobs here at home.

There is no better time than today to make smart investments in America's renewable green economy. I urge my colleagues to cosponsor the Green Jobs Act.

**EXTEND THE R&D TAX CREDIT**

(Mr. WILSON of South Carolina asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. WILSON of South Carolina. Mr. Speaker, Congress should be considering job creation policies to get America's economy rolling once again. A proven method has been the research and development tax credit to stay competitive in the global marketplace and to keep high value research and development jobs.

This tax credit is only available for certain qualified research performed in the United States, and 70 percent or more of the benefits will go straight to the salaries of workers performing U.S.-based research. In South Carolina alone, more than 600 firms participate in research and development activity, spending more than \$1.3 billion a year.

If Congress will increase the rate from 14 percent to 20 percent, we can promote more R&D jobs in the United States and ensure that South Carolina and America remain competitive for research-intensive companies. The United States now ranks 17th in the world when compared to incentives for

private sector research, and I urge Congress to offer more support.

In conclusion, God bless our troops, and we will never forget September 11th in the Global War on Terrorism.

**TIME FOR COMPREHENSIVE  
IMMIGRATION REFORM**

(Mr. BACA asked and was given permission to address the House for 1 minute.)

Mr. BACA. Mr. Speaker, in my district, a 45-year-old mentally disabled legal immigrant, Guillermo Gomez-Sanchez, was unjustly detained by ICE for 4 years. This tragedy is further evidence that we need comprehensive immigration reform now.

Over the weekend, I marched with 2,000 individuals in San Bernardino, California, to oppose Arizona's law, SB 1070, and support the passage of comprehensive immigration reform. This unconstitutional law is inspired by racism and will lead to racial profiling of Hispanics and people of color.

The Arizona Association of Chiefs of Police opposes this law because they know it will hurt community relations and waste valuable resources. This hateful law also has a negative impact in schools and will lead to increased bullying of Hispanic children.

I urge Americans to boycott the State of Arizona and show their opposition to the misguided Arizona law by wearing these red, yellow, and blue bracelets.

Republicans and Democrats must work together to enact comprehensive immigration reform for human rights, respect, and having our families work together and work toward securing our borders.

**NEW YORK TIMES OBLIVIOUS TO  
IMMIGRATION PROBLEM**

(Mr. SMITH of Texas asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. SMITH of Texas. Mr. Speaker, when it comes to the subject of immigration, The New York Times is fast losing its credibility.

A New York Times editorial says the new Arizona immigration law turns all the State's citizens into criminal suspects. Of course, that is an unbelievable exaggeration.

The New York Times says the law requires police officers to question anyone who looks like an illegal immigrant. Actually, it doesn't require anyone to do anything except obey the law.

The New York Times says that Arizona should welcome and assimilate all newcomers, making no distinction between illegal and legal immigrants.

Maybe from a New York City skyscraper it is hard to see the border violence, the human smuggling, the drug trafficking, the lost jobs and the crowded schools, much of it caused by those who break our immigration laws.

**COMMENDING MOUNT CARMEL  
SCHOOL, NORTHERN MARIANA  
ISLANDS**

(Mr. SABLAN asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. SABLAN. Mr. Speaker, the National High School Mock Trial Competition is the premier national law-related academic tournament for high school students. Mock trial programs are designed to give students an inside perspective on our legal system, providing them with an understanding of the mechanism through which society chooses to resolve many of its disputes.

Participation in a performance-based, hands-on program of this nature provides students with a practical knowledge about how our legal system operates and who the major players are in that system. Mock trial programs help develop young citizens who can sustain and build our Nation by making a reasoned and informed commitment to democracy.

Students of Mount Carmel High School have earned the right to represent the Northern Mariana Islands in this year's national competition in Philadelphia. They will compete with teams from around the country.

Mount Carmel students have a tradition of excellence in oratory. The school represented the Northern Mariana Islands in the National We the People program 2 years in a row. Mr. Ryan Ortizo, one of the members of this year's competition in Philadelphia, just won first place in the CNMI Attorney General's Cup competition.

One has to admire and be proud of the dedication of the students and the commitment of the teaching staff at Mount Carmel School for instilling the passion for debate and public speaking year after year.

**SHOOTOUT IN ARIZONA**

(Mr. POE of Texas asked and was given permission to address the House for 1 minute.)

Mr. POE of Texas. Mr. Speaker, Deputy Louie Puroll was in his patrol vehicle last Friday afternoon in Pinal County, Arizona, patrolling the border, but he was 75 miles north of the border. There is not much Border Patrol activity there because it is so far north, but there is plenty of drug smuggling going on.

Deputy Puroll spotted backpacks full of drugs and suspicious activity. He radioed for backup and began to track the group. A drug cartel paramilitary squad opened fire on him with automatic weapons. He was shot in the side by an AK-47. This is the first time one of these squads has shot a lawman that far north, just 50 miles from Phoenix. The shootout lasted 10 minutes. The wounded deputy called for help on his cell phone, and it took an hour to find him.

The drug cartels, Mr. Speaker, are now shooting their way across our border. Until we put armed National

Guard troops at the border to stop these violent narco-terrorists, we risk the lives of our lawmen that are outmanned, outgunned and outfinanced.

And that's just the way it is.

□ 1015

#### CLEAN ENERGY JOBS/HOME STAR

(Mr. MURPHY of New York asked and was given permission to address the House for 1 minute.)

Mr. MURPHY of New York. Mr. Speaker, I rise today in support of the Home Star program. The Home Star program will give us the tools we need to move towards energy independence while strengthening our economy and the middle class. This program encourages energy efficiency improvements during a period when people are strapped for cash. These new improvements will save money in the long run, while creating clean energy jobs and reducing our dependence on foreign oil in the short term.

The key to this program is it incentivizes purchases that otherwise wouldn't be made. This is exactly the way we want to go about stimulating growth in our economy. In my home State of New York, approximately 76 percent of the homes were built before 1970. As a result, we pay a lot more for our energy needs to heat and cool our homes.

I am proud to support the Home Star program to help homeowners make improvements that will save them money and create new green energy jobs.

#### CMS NOMINEE

(Mr. PITTS asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. PITTS. Mr. Speaker, I'm very concerned about the President's new nominee for the CMS, Dr. Donald Berwick. In my opinion, Dr. Berwick's positions on health care represent a step toward more government control of the doctor-patient relationship. Dr. Berwick opposes efforts to make patients more cost sensitive, stating that such measures have "no rationale in science, ethics, or evidence." But there is plenty of evidence that consumers behave differently when the costs of a product are made clear.

Dr. Berwick praised the British commission responsible for rationing care as "extremely effective and a conscientious, valuable, and knowledge-building system." This is the same system that routinely denies care in the name of cost savings and has led to dramatically lower cancer survival rates than the U.S.

Americans don't want a system of poor service and long waiting periods, but that's what we might expect under a CMS administrator who has been knighted for his service to the British National Health Service.

#### FLOODING IN TENNESSEE

(Mr. COOPER asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. COOPER. Mr. Speaker, last weekend the people of Nashville and middle Tennessee suffered the worst losses from flooding in many, many decades along the Cumberland, Harpeth, and other rivers and streams. Even homes far from any body of water suffered as much as 4 and 5 feet of water in their basements. Thousands and thousands of Tennessee families and businesses are facing staggering losses, both personal and financial.

Tourist landmarks like the Opryland Hotel and the Grand Ole Opry itself have suffered terrible losses, but the show is still going on in other locations. Fortunately, just last night the President declared our area an official disaster area, so Federal help is on its way. But the really good news is the good local people of middle Tennessee are banding together and volunteering in unprecedented numbers. Charities are coming forth.

I have never been so proud to live in the Volunteer State.

#### GULF OIL SPILL

(Mr. BUCHANAN asked and was given permission to address the House for 1 minute.)

Mr. BUCHANAN. Mr. Speaker, the oil spill in the Gulf of Mexico they claim is going to be the largest ecological disaster in the history of the country. Over 3 million barrels of oil have already leaked into the Gulf, 200,000 gallons a day. They say they might not have a fix for another 30 days.

Numerous experts have talked to me because I am concerned, I am from counties that have beautiful beaches, Sarasota, Manatee Counties, that this couldn't happen, they had the technology, it's not possible, but yet here we are today.

I can tell you that we need to focus all our resources, there is plenty of blame to go around, in stopping this now, not another 30 days. This will impact all of Florida, a lot of region.

I stand here to do everything I can with everybody else to make sure we plug the hole today. Also we need to continue to fight in Florida against drilling off our beaches.

#### HONORING THE LIFE, SERVICE, AND SACRIFICE OF MAPLEWOOD, MINNESOTA, POLICE OFFICER JOSEPH BERGERON

(Ms. MCCOLLUM asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. MCCOLLUM. Mr. Speaker, I rise to honor the life and service of Maplewood Police Sergeant Joseph Bergeron, who will be laid to rest tomorrow at St. John's Cemetery in Little Canada, Minnesota.

Last Saturday morning Sergeant Bergeron was killed in the line of duty while responding to a carjacking. On behalf of all Minnesotans, I extend our prayers and our deepest sympathies to Sergeant Bergeron's wife Gail, and his twin daughters, Alexandra and Samantha, all extended family, and friends. Sergeant Bergeron gave his life while working to keep us safe, and his heroic sacrifice shall always be honored and remembered.

To the officials and residents of Maplewood, especially the members of the police department, I extend my condolences at this time of great pain and loss. The City of Maplewood is an outstanding and resilient community. The loss of a devoted police officer is a tragedy felt by every resident.

Mr. Speaker, I also want to recognize St. Paul Police Officer David Longbehn, who was seriously injured while apprehending the suspect in the death of Sergeant Bergeron. I commend Sergeant Longbehn for his courageous service, and wish him a full and speedy recovery; and for all our men and women who wear a police uniform, a safe watch today.

#### GOVERNMENT

(Mr. SAM JOHNSON of Texas asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. SAM JOHNSON of Texas. As a constitutional conservative I'm outraged by the unbridled, unchecked, unaccountable, and out-of-control government championed by the Democrats. The Wall Street rescue, the bailouts of Fannie and Freddie, the auto industry, cap-and-tax energy bill, the government takeover of health care, and court-martialing Navy SEALs while giving terrorists rights. Enough already.

The complete lack of respect for the liberties espoused by our Founding Fathers has got to stop. That's why I am proud to announce my participation in a new group, the Tenth Amendment Task Force. The sole purpose of the caucus is to rekindle the truth and foundation of freedom, like promoting personal liberties and responsibilities, championing freedom and free enterprise, restoring States' rights, and reining in government spending.

It's time to roll back big government and rejuvenate respect for the Constitution. Americans are just fed up and want to tell the government, "Get off my back."

#### REGULATORY REFORM

(Mr. QUIGLEY asked and was given permission to address the House for 1 minute.)

Mr. QUIGLEY. Mr. Speaker, I rise today because Wall Street reform needs to happen today. Lehman Brothers and AIG collapsed over a year-and-a-half ago, but our regulators still lack the basic power to enforce consumer financial protections and prevent future

taxpayer bailouts of large financial firms.

Wall Street reform will safeguard against the deceptive financial products that destabilized the entire economy and caused the crisis. Wall Street reform will establish an orderly process to shut down large failing financial firms like AIG or Lehman Brothers at no cost to taxpayers. Wall Street reform will protect investors from fraudulent investments like Madoff's \$65 billion Ponzi scheme. Wall Street reform will ensure that consumers aren't steered to bad, unaffordable mortgages when they qualify for good ones.

We need Wall Street reform now to ensure we never repeat the events of the financial crisis.

#### STOP BAILOUTS

(Mr. NEUGEBAUER asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. NEUGEBAUER. Mr. Speaker, the American people are frustrated. They don't think that bailouts, government spending, and debt will ever stop. My colleagues across the aisle just don't seem to get it. They say they want to stop bailouts and make sure that the breakdown in our financial system doesn't ever happen again. But financial reform that perpetuates bailouts and limits the choices of individuals is not going to do that.

They're hoping the taxpayers won't take time to understand what the financial regulatory bills actually do. Small businesses will be hurt. Community banks will have to restrict credit. We'll only punish Main Street and slow down job growth. The proposal that passed the House and is pending in the Senate is just more big government takeover of all aspects of our financial systems and less empowerment where we need it the most.

More than 2.7 million jobs have been lost since the President signed his so-called stimulus plan. Month after month the American people still want to know, "Mr. President, where are those jobs?" Rather than creating a permanent bailout, picking winners and losers, we need real financial reform that supports Main Street.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Members are reminded to address their remarks to the Chair.

#### BORDER SECURITY

(Mrs. KIRKPATRICK of Arizona asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Mrs. KIRKPATRICK of Arizona. Mr. Speaker, Arizonans are dealing with the consequences of Washington's failed border policies, and the dangers

are growing worse as cartel violence increasingly threatens our communities.

Friday's attack on a Pinal County sheriff's deputy is just the latest example. Our law enforcement is doing the best they can, but border security is a national problem. It is time for the Federal Government to start fulfilling its responsibilities. Washington needs a comprehensive strategy to tighten security and they need to provide the resources to execute the plan.

I introduced legislation to put more boots on the ground along the border, and I firmly believe that any long-term solution must include greatly expanding the Border Patrol. The Federal Government should move forward and enlist thousands of additional agents.

Since that process will take time, I call on Washington to immediately deploy the National Guard to the border. This is a necessary step for the short-term. The risks to Arizonans are too great to allow the inaction to continue.

#### COSPONSOR H.R. 5177

(Mr. REHBERG asked and was given permission to address the House for 1 minute.)

Mr. REHBERG. For thousands of Montana small businesses, Earth Day was just one more example of how out of touch Washington bureaucrats can be. The EPA chose Earth Day as the deadline for its new rule, the lead rule. Every contractor in Montana needed to take a training course from an EPA-certified instructor in order to work on any older building that contained lead. The trouble is Montana only has one teacher for all of our 147,000 square miles, and the EPA gave us less than 1 year to do it.

Everyone wants to make sure that lead is handled safely. But at a time when contractors are hurting from an economic downturn, we don't need to add Federal bungling to the list of challenges.

I introduced H.R. 5177 to extend the EPA deadline and give these small businesses room to breathe. Please join me in cosponsoring this bill. Our contractors are already suffering without the EPA coming after them.

#### IN SUPPORT OF SISTER-CITY RELATIONSHIPS

(Mr. HIMES asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. HIMES. Mr. Speaker, we all know that the earthquake which struck Haiti in January was the worst cataclysm to hit the island nation in over two centuries. What you may not know, and what I would like to recognize today, is the role that sister-city relationships have played and continue to play in the efforts to provide relief to the people of Haiti.

Sister-city relationships, which today involve nearly 700 American towns and cities, are critical to the

often unheralded role of international cooperation and collaboration with our people.

A resolution I introduced today calls upon the continuation and expansion of sister-city relationships as exemplified by the partnership between the City of Bridgeport, led by the city council, and the City of Petion-Ville.

For the people of Haiti and all those who seek understanding and peace between nations, I urge my colleagues to join me in thanking sister cities and helping support them in any way we can.

#### CONGRATULATING PROFESSOR DAVID KRUEGER FOR 50 YEARS AT ARKANSAS TECH UNIVER- SITY

(Mr. BOOZMAN asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. BOOZMAN. Mr. Speaker, I rise today to recognize Professor David Krueger, who after 50 years of teaching at Arkansas Tech University gave his final lecture earlier this week.

Professor Krueger's love of teaching turned into a lifetime of work. What is so great about his commitment to education and his students is that through all of those years he maintained the passion for teaching, earning the Professor of the Year award four times, in addition to being the first recipient of the Arkansas Tech University Faculty Award of Excellence in teaching in 1996.

I commend Professor Krueger for his enthusiasm and dedication for educating our youth, and wish him success as he ends his amazing career, which earned him countless honors and touched even more lives.

I ask my colleagues to join me in honoring an educator whose accomplishments and devotion to Arkansas Tech University will be missed, but never forgotten.

Congratulations and best of luck to Professor Krueger.

#### PASS A CLEAN ENERGY BILL

(Mr. INSLEE asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. INSLEE. Mr. Speaker, 40 years ago the Cuyahoga River in Ohio caught fire, and Congress got the message and passed a suite of clean waters bills that cleaned up our waters. Now, with this 5,000-barrel, maybe-plus, oil spill in the Gulf, Congress and the U.S. Senate particularly needs to get the message and pass a clean energy bill that will reduce our addiction, reduce our dependence on oil from any source. We are fully capable of doing this.

This fall, because of a bill we have already passed, the Johnson Controls company will open up a lithium ion battery production facility in Holland, Michigan, to power electric cars. I

drove the Chevy Volt and look forward to driving the Ford Focus, an all-electric car.

We can reduce our dependence on oil if the U.S. Senate will get the message, get off the dime, and pass a clean energy bill like we have in the House to reduce our dependence on oil and reduce the threat of these horrendous oil spills.

□ 1030

**INTRODUCING H.R. 5126, "HELPING SAVE AMERICANS' HEALTH CARE CHOICES ACT"**

(Mr. FLEMING asked and was given permission to address the House for 1 minute.)

Mr. FLEMING. Mr. Speaker, last week, I introduced H.R. 5126, the Helping Save Americans' Health Care Choices Act.

This important legislation restores the popular Health Savings Accounts and Flexible Spending Accounts, which are diminished through taxation and restrictions under ObamaCare.

Millions of Americans rely on HSAs to cover deductibles, insurance copayments, over-the-counter medications, and a plethora of other medical expenses. Furthermore, it is an excellent tool to cut health care costs while ObamaCare, itself, provides no such tools. I find it extremely ironic that the name of the current law, the Patient Protection and Affordable Care Act, betrays the fact that it drives up costs for patients and for their employers.

If you truly support health care affordability, I ask all of you to support H.R. 5126, which restores this valuable tool that saves costs.

**DEMOCRATS' JOB CREATION**

(Mr. BOCCIERI asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. BOCCIERI. Mr. Speaker, can you believe it? The United States House of Representatives under Democrat majorities have delivered the largest tax reductions in America's history to middle class families. That's right. Ninety-five percent of American workers got a tax cut in the stimulus bill. The stimulus bill acted as a backstop against further job loss, and it helped create some jobs along the way, like what is happening in my district.

Ameridial, in Canton, is adding hundreds of jobs. LuK USA, which makes drive trains for the automotive industry, invested \$18 million with a \$2 million tax abatement that was handed out through some of our recovery efforts, and now they're adding another \$60 million investment in expansion. Tekfor just added another \$31 million in expansion. These are real signs of economic life and prosperity right in the heartland of Ohio.

Let me remind my conservative friends on the other side, amidst the

constant drumbeat that we hear from conservative talk radio, that this is the record, that this is the record of job losses and that this is the record of job recovery that we have seen under this administration and under this leadership.

**EXTEND SECTION 45G, THE SHORT LINE RAILROAD TAX CREDIT**

(Mr. LEE of New York asked and was given permission to address the House for 1 minute.)

Mr. LEE of New York. Mr. Speaker, I rise today to express the need for an extension to the section 45G short line railroad tax credit which expired at the end of 2009. The expiration of this tax credit means that railroads, such as Rochester & Southern in my district, have had to curtail much needed maintenance to their infrastructure. The expiration of this tax credit affects nearly 500 lines across the country.

Originally enacted in 2004, section 45G ensures that the lighter density freight lines can invest enough in their infrastructure to stay connected to the national rail networks. With the discontinuation of this tax credit, railroads such as Rochester & Southern will be unable to do effective long-term capital planning.

Having run a business myself, I know how difficult it can be for a company to plan and to invest when continued uncertainty exists in how their expenses will be offset. That's why we need to pass an extension of the section 45G tax credit now, so we can put people back to work and so we can provide stability for both the workers and the companies which manage the nearly 500 short line rails across this country.

**DISASTER IN THE GULF**

(Mr. HASTINGS of Florida asked and was given permission to address the House for 1 minute.)

Mr. HASTINGS of Florida. Mr. Speaker, the very first thing I want to do is to express my condolences to the 11 persons who were killed on the oil rig in the gulf.

We are faced in this Nation, certainly in the gulf and along the Atlantic coast region, with the potential for a disaster of epic proportions, but the time now is not for us to get involved in blaming someone but, rather, in doing the things that are necessary to cap this gusher and to accelerate attention to clean energy.

Yesterday, Commandant Thad Allen, Interior Secretary Ken Salazar, Commerce Secretary Gary Locke, EPA Secretary Lisa Jackson, and persons from NOAA gave me the assurance, which I hope to convey to my constituents and to those of us who are concerned, that they are doing everything humanly possible to stop this disaster and that they will, assuredly, continue to do the same.

**RESILIENCE AND DETERMINATION**

(Mr. CAO asked and was given permission to address the House for 1 minute.)

Mr. CAO. Mr. Speaker, for the past several weeks, the eyes of the world have been directed to the oil spill in the gulf coast. People have been watching, hoping, and wondering:

How many lives will it claim? How many thousands of barrels of oil will it leak? How many years will it set back our efforts to rebuild our delicate coastal wetlands? How many livelihoods of fishermen and longshoremen will it destroy?

The Federal Government's response this time, fortunately, has been swift. As I told Secretaries Napolitano and Salazar as we flew over the affected area this weekend, we are grateful for the care, concern, and compassion they are showing the gulf coast.

Yet we in Congress must also perform our role by being vigilant and by focusing on providing immediate assistance with the containment—with cleanup initiatives that will ensure the accountability of those at fault and with the acceleration of Louisiana's oil and gas revenue-sharing, which, without legislative changes, will not allow Louisiana to receive money to rebuild our coastal wetlands until 2017.

Louisiana has taken up the call to address the country's energy needs. It is time this country heeds the call of Louisiana for the money to restore our coast.

**NATIONAL TEACHER WEEK**

(Ms. TITUS asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. TITUS. Mr. Speaker, today, I join with people across the country to celebrate National Teacher Week, which recognizes the exemplary and important work that teachers do in classrooms every day.

Research has shown that a good teacher is one of the most important factors in a student's academic success, so it is only appropriate that we take time during National Teacher Week to say "thank you" to these heroes who positively affect so many lives.

We must also support teachers during these tough economic times by investing in education. I was proud to support the American Recovery and Reinvestment Act, which saved more than 1,000 jobs for teachers in southern Nevada, and the Jobs for Main Street Act, which passed the House and included a \$23 billion jobs for education fund.

With hundreds of thousands of teachers across the country facing potential pink slips because of budget crises at the local and State levels, I urge my colleagues in both Houses to work quickly to support education by saving vital teaching jobs throughout the country.

### ANSWERS AND ACTION TO THE TRAGEDY IN THE GULF OF MEXICO

(Mr. PENCE asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. PENCE. Mr. Speaker, the oil spill in the Gulf of Mexico is an ongoing tragedy, and the American people deserve action to protect our gulf, and they deserve answers.

The American people deserve to know what happened on April 20, and Congress should investigate it thoroughly. The American people deserve to know why the administration was slow to respond, why the necessary equipment was not immediately on hand in the area, and why the President did not fully deploy Cabinet-level Federal officials until he spoke at the White House on April 28.

Lastly, the American people deserve answers for a pathway toward energy independence. There would be those in this country who would exploit this ongoing disaster to deny the American people more access to American oil, but the American people know better. The pathway toward energy independence is an environmentally responsible expansion of domestic drilling for oil and natural gas. It is more wind and solar and nuclear and more conservation.

Republicans are determined to give the American people the answers about what happened on April 20 and about the slow Federal response, and Republicans are determined to give the American people answers and a pathway toward energy independence that uses all of the above.

### THE NEED FOR COMPREHENSIVE IMMIGRATION REFORM

(Mr. POLIS asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. POLIS. Mr. Speaker, I rise today to encourage my colleagues to live up to a challenge that has been put before us by the people of our country, by the people of Arizona, and by the people of my State. That is the challenge to replace our broken immigration system with one that works.

As I've traveled across my district, I haven't found a single constituent on the left or on the right who is happy with the state of immigration today in this country. There are over 10 million immigrants in this country who are working illegally, who are frequently undermining wages for working families, and who are taking away jobs from Americans.

We need to pass comprehensive immigration reform to ensure that this number doesn't grow to 15 or 20 million and so, in fact, we have no one who resides in this country illegally. We will require registration and will make sure that people follow the law. We will restore the rule of law to this Nation.

I am a proud cosponsor of the House comprehensive immigration reform bill, which will accomplish that. I call upon my colleagues in the Senate to introduce a bill based on the 25-page outline that they released last week, which would ensure, once and for all, that we will hear the voice of the American people come together to solve our immigration problem.

### SUPPORTING A LOCAL JOBS BILL

(Mr. ELLISON asked and was given permission to address the House for 1 minute.)

Mr. ELLISON. Mr. Speaker, right now, our unemployment rate in the United States hovers around 10 percent. It's a little bit lower than that, but when you think about all of the people who are unemployed in some sectors, it is twice that. In some parts of our country, it is much more than that.

The fact is that we need a jobs bill, a real jobs bill that will put Americans to work. I propose that we support a local jobs bill that will help provide not only jobs for working Americans but will also provide vitally needed services to our cities. All over America, we have districts that are looking at laying off teachers and that are looking at laying off firefighters, police officers, and public works officials. We need these vital services to keep our cities moving properly.

Local officials around this country know that the Federal Government should be responding to these difficult shortfalls and cuts that are resulting in service cuts all over this Nation. We have work that needs to be done, and we have people who are ready to do it. It is time for Congress to step forward with a real local jobs bill.

### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mr. DRIEHAUS). Pursuant to Executive Order 12131, and the order of the House of January 6, 2009, the Chair announces the Speaker's appointment of the following Members of the House to the President's Export Council:

Ms. LINDA T. SANCHEZ, California;  
Mr. WU, Oregon;  
Mr. SCHAUER, Michigan.

### RESIGNATION AS MEMBER OF COMMITTEE ON THE JUDICIARY

The SPEAKER pro tempore laid before the House the following resignation as a member of the Committee on the Judiciary:

HOUSE OF REPRESENTATIVES,  
Washington, DC, May 5, 2010.

Hon. NANCY PELOSI,  
Speaker of the House, The Capitol,  
Washington, DC.

DEAR MADAM SPEAKER, I am writing to notify you of my resignation from the House Judiciary Committee, effective May 5, 2010. It was an honor to serve you and Chairman Conyers on this prestigious committee.

I look forward to continuing to serve on the Appropriations Committee and the Select Intelligence Oversight Panel in the 111th Congress.

Sincerely,  
DEBBIE WASSERMAN SCHULTZ,  
Member of Congress.

The SPEAKER pro tempore. Without objection, the resignation is accepted. There was no objection.

### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the Chair will postpone further proceedings today on motions to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote incurs objection under clause 6 of rule XX.

Record votes on postponed questions will be taken later.

### HAITI ECONOMIC LIFT PROGRAM ACT OF 2010

Mr. LEVIN. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 5160) to extend the Caribbean Basin Economic Recovery Act, to provide customs support services to Haiti, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 5160

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Haiti Economic Lift Program Act of 2010".

#### SEC. 2. FINDINGS.

Congress finds the following:

(1) On January 12, 2010, Haiti was hit by a 7.0 magnitude earthquake, the worst earthquake to affect Haiti in recorded history. Aftershocks from the earthquake, measuring up to 6.0 on the Richter scale, continued for days afterwards.

(2) The earthquake has devastated Haiti's infrastructure, including homes, offices, factories, roads, ports, communications, and other facilities. The loss of life attributable to the earthquake was massive.

(3) Even before the earthquake, Haiti was the poorest country in the Western Hemisphere, ranking 149 out of 182 countries according to the United Nation's Human Development Index.

(4) In recent years, however, the Government and people of Haiti had taken important steps forward to promote economic growth and development, including making strides towards establishing a competitive apparel sector.

(5) United States trade preference programs, including the Caribbean Basin Economic Recovery Act (as amended by the United States-Caribbean Basin Trade Partnership Act, the Haitian Hemispheric Opportunity through Partnership Encouragement Act of 2006, and the Haitian Hemispheric Opportunity through Partnership Encouragement Act of 2008), which extend duty-free tariff treatment to certain apparel produced in Haiti, have made an important contribution to Haiti's economic development efforts.

(6) However, the Haitian apparel sector has been hard hit by the January 12, 2010, earthquake. A number of apparel factories based

in and around Port-au-Prince have been heavily damaged, including the collapse of one major apparel factory that had employed nearly 4,000 workers.

(7) The Port-au-Prince seaport that had served the apparel trade has been badly damaged. And extensive damage to roads has made it difficult to transport apparel to the Dominican Republic for shipment from ports in that country.

(8) According to estimates by the Department of Commerce, imports of apparel articles from Haiti to the United States in 2010 have decreased by 43 percent as compared to the same period in 2009.

(9) The earthquake has increased significantly the costs and uncertainty of doing business in Haiti. A strong and unequivocal commitment from the United States is needed to help Haiti offset these costs and preserve the gains made under United States trade preference programs, and to encourage buyers and investors to stand with Haiti through this crisis.

**SEC. 3. EXTENSION OF CARIBBEAN BASIN ECONOMIC RECOVERY ACT.**

The Caribbean Basin Economic Recovery Act (19 U.S.C. 2701 et seq.) is amended—

(1) in section 213(b)—  
 (A) in paragraph (2)(A)—  
 (i) in clause (iii)—  
 (I) in subclause (II)(cc), by striking “September 30, 2010” and inserting “September 30, 2020”; and

(II) in subclause (IV)(dd), by striking “September 30, 2010” and inserting “September 30, 2020”; and

(ii) in clause (iv)(II), by striking “8” and inserting “18”; and

(B) in paragraph (5)(D)(i), by striking “September 30, 2010” and inserting “September 30, 2020”; and

(2) in section 213A(h), by striking “September 30, 2018” and inserting “September 30, 2020”.

**SEC. 4. APPAREL AND OTHER ARTICLES SUBJECT TO CERTAIN ASSEMBLY RULES.**

(a) CERTAIN OTHER APPAREL ARTICLES.—Section 213A(b)(3) of the Caribbean Basin Economic Recovery Act (19 U.S.C. 2703a(b)(3)) is amended by adding at the end the following:

“(F) CERTAIN OTHER APPAREL ARTICLES.—

“(i) IN GENERAL.—Any of the apparel articles described in clause (ii) that is wholly assembled, or knit-to-shape, in Haiti from any combination of fabrics, fabric components, components knit-to-shape, or yarns and is imported directly from Haiti or the Dominican Republic shall enter the United States free of duty, without regard to the source of the fabric, fabric components, components knit-to-shape, or yarns from which the article is made.

“(ii) ARTICLES DESCRIBED.—Apparel articles described in this clause are apparel articles in the following category numbers that fall within the following statistical reporting numbers of the HTS (as in effect on the day before the date of the enactment of this subparagraph):

| “Category Number | HTS Statistical Reporting Number |
|------------------|----------------------------------|
| 334              | 6101.90.9010                     |
|                  | 6112.11.0010                     |
|                  | 6103.22.0010                     |
|                  | 6113.00.9015                     |

|              |  |              |   |
|--------------|--|--------------|---|
| 335          | 6104.22.0010   | 6101.90.9030 |   |
|              | 6104.29.2010   |              | 6103.23.0036  |
|              | 6112.11.0020   |              | 6103.29.1010  |
| 336          | 6104.49.9010   | 6112.12.0010 |   |
|              |  | 6112.19.1010 |   |
| 338          | 6103.22.0050   | 6112.20.1010 |   |
|              | 6105.90.8010   | 6112.20.1030 |   |
|              | 6112.11.0030   | 6113.00.9025 |   |
| 339          | 6104.22.0060   | 635          | 6102.30.0500  |
|              | 6104.29.2049   |              | 6102.90.9015  |
|              | 6106.90.2510   |              | 6104.23.0026  |
|              | 6106.90.3010   |              | 6104.29.1010  |
|              | 6110.20.1031   |              | 6104.29.2014  |
|              | 6110.20.1033   |              | 6104.39.2030  |
| 342          | 6112.11.0040   | 6112.12.0020 |   |
|              | 6104.22.0030   | 6112.19.1020 |   |
|              | 6104.29.2022   | 6112.20.1020 |   |
|              | 6104.52.0010   | 6112.20.1040 |   |
|              | 6104.52.0020   | 6113.00.9030 |   |
| 350          | 6107.91.0040   | 636          | 6104.49.9030  |
|              | 6107.91.0090   |              | 6104.44.2020  |
| 351          | 6107.21.0010   | 638          | 6103.23.0075  |
|              | 6107.21.0020   |              | 6103.29.1050  |
|              | 6107.91.0030   |              | 6105.90.8030  |
|              | 6108.31.0010   |              | 6110.30.1050  |
|              | 6108.31.0020   |              | 6110.30.2051  |
| 433          | 6103.23.0007   | 639          | 6110.30.2053  |
|              | 6103.29.0520   |              | 6112.12.0030  |
|              | 6103.31.0000   |              | 6112.19.1030  |
|              | 6103.33.1000   |              |   |
| 434          | 6103.39.8020   | 651          | 6104.23.0036  |
|              | 6101.30.1500   |              | 6104.29.1050  |
|              | 6101.90.0500   |              | 6104.29.2055  |
| 435          | 6101.90.9020   | 6106.90.2530 |   |
|              | 6103.23.0005   | 6106.90.3030 |   |
|              | 6103.29.0510   | 6110.30.1060 |   |
|              | 6104.29.2012   | 6110.30.2061 |   |
|              | 6104.33.1000   | 6110.30.2063 |   |
| 6104.39.2020 | 6112.12.0040   |              |   |
| 438          | 6102.30.1000   | 6112.19.1040 |   |
|              | 6102.90.9010   |              |   |
|              | 6104.23.0010   | 651          | 6107.22.0010  |
|              | 6104.29.0510   |              | 6107.22.0015  |
|              | 6104.29.2012   |              | 6107.22.0025  |
|              | 6104.33.1000   |              | 6107.99.1030  |
|              | 6104.39.2020   |              | 6108.32.0015  |
|              | 6103.23.0025   |              | “(iii) CATEGORY DEFINED.—In this subparagraph, the term ‘category’ has the meaning given that term in paragraph (2A)(E) of this subsection.”.   |
|              | 6103.29.0550   |              | (b) MADE-UP TEXTILE ARTICLES.—Section 213A(b)(3) of the Caribbean Basin Economic Recovery Act (19 U.S.C. 2703a(b)(3)), as amended by subsection (a), is further amended by adding at the end the following: |
|              | 6104.23.0020   |              | “(G) MADE-UP TEXTILE ARTICLES.—   |
| 6104.29.0560 | “(i) IN GENERAL.—Any of the made-up textile articles described in clauses (ii) and (iii) that is wholly assembled, or knit-to-shape, in Haiti from any combination of fabrics, fabric components, components knit-to-shape, or yarns and is imported directly from Haiti or the Dominican Republic shall enter the United States free of duty, without regard to the source of the fabric, fabric components, components knit-to-shape, or yarns from which the article is made. |              |   |
| 6105.90.1000 | “(ii) ARTICLES DESCRIBED.—Made-up textile articles described in this clause are articles in the following category numbers that fall within the following statistical reporting numbers of the HTS (as in effect on the day before the date of the enactment of this subparagraph):  |              |   |
| 6105.90.8020 |  |              |   |
| 6106.20.1020 |  |              |   |
| 6106.90.1010 |  |              |   |
| 6106.90.1020 |  |              |   |
| 6106.90.2520 |  |              |   |
| 6106.90.3020 |  |              |   |
| 6110.11.0070 |  |              |   |
| 6110.12.2070 |  |              |   |
| 6110.12.2080 |  |              |   |
| 6110.19.0070 |  |              |   |
| 6110.19.0080 |  |              |   |
| 6110.30.1550 |  |              |   |
| 6110.30.1560 |  |              |   |
| 633          | 6103.23.0037   | 634          | 6101.30.1000  |
|              | 6103.29.1015   |              |   |
|              | 6103.33.2000   |              |   |
|              | 6103.39.1000   |              |   |
| 634          | 6103.39.8030   |              |   |
|              | 6103.39.8030   |              |   |

| “Category Number | HTS Statistical Reporting Number |     |              |                 |  |
|------------------|----------------------------------|-----|--------------|-----------------|--|
|                  |                                  |     | 6305.32.0050 | 6203.19.9020 .. | 6203.42.4016 ... 6203.49.8020  |
|                  |                                  |     | 6305.32.0060 | 6203.22.3020 .. | 6203.42.4026 ... 6210.40.9033  |
|                  |                                  |     | 6305.39.0000 | 6203.22.3030 .. | 6203.42.4036 ... 6211.20.1520  |
|                  |                                  |     | 6406.10.9040 | 6203.42.4003 .. | 6203.42.4046 ... 6211.20.3810  |
|                  |                                  |     | 6308.00.0020 | 6203.42.4006 .. | 6203.42.4051 ... 6211.32.0040  |
| 363              | 6302.60.0020                     |     |              |                 |  |
|                  | 6302.91.0015                     |     |              |                 |  |
|                  | 6302.91.0035                     |     |              |                 |  |
|                  | 6307.90.8940                     |     |              |                 |  |
|                  |                                  | 899 | 6304.11.3000 |                 | “(II) CATEGORY 348.—Apparel articles in category 348 that fall within the following statistical reporting numbers of the HTS (as in effect on the day before the date of the enactment of this paragraph):   |
|                  |                                  |     | 6304.19.3060 |                 | “6204.12.0030 .. 6204.62.4011 ... 6204.69.9010   |
|                  |                                  |     | 6304.91.0070 |                 | 6204.19.8030 .. 6204.62.4021 ... 6210.50.9060  |
|                  |                                  |     | 6304.99.3500 |                 | 6204.22.3040 .. 6204.62.4031 ... 6211.20.1550  |
|                  |                                  |     | 6304.99.6040 |                 | 6204.22.3050 .. 6204.62.4041 ... 6211.20.6810  |
|                  |                                  |     | 5601.29.0090 |                 | 6204.29.4034 .. 6204.62.4051 ... 6211.42.0030  |
|                  |                                  |     | 6301.90.0030 |                 | 6204.62.3000 .. 6204.62.4056 ... 6217.90.9050  |
|                  |                                  |     | 6305.90.0000 |                 | 6204.62.4003 .. 6204.62.4066 ...   |
|                  |                                  |     | 6406.10.9060 |                 | 6204.62.4006 6204.69.6010 ...  |
| 369              | 6304.91.0020                     |     |              |                 | “(III) CATEGORY 647.—Apparel articles in category 647 that fall within the following statistical reporting numbers of the HTS (as in effect on the day before the date of the enactment of this paragraph):  |
|                  | 6304.92.0000                     |     |              |                 | “6203.23.0060 .. 6203.43.4020 ... 6203.49.8030   |
|                  | 6302.60.0010                     |     |              |                 | 6203.23.0070 6203.43.4030 ... 6210.40.5031   |
|                  | 6302.60.0030                     |     |              |                 | 6203.29.2030 6203.43.4040 ... 6210.40.5039   |
|                  | 6302.91.0005                     |     |              |                 | 6203.29.2035 6203.49.1500 ... 6211.20.1525   |
|                  | 6302.91.0050                     |     |              |                 | 6203.43.2500 6203.49.2015 ... 6211.20.3820   |
|                  | 6307.90.8910                     |     |              |                 | 6203.43.3510 6203.49.2030 ... 6211.33.0030   |
|                  | 6307.90.8945                     |     |              |                 | 6203.43.3590 6203.49.2045 ...  |
|                  | 5701.90.2020                     |     |              |                 | 6203.43.4010 .. 6203.49.2060 ...   |
|                  | 5702.39.2010                     |     |              |                 | “(IV) CATEGORY 648.—Apparel articles in category 648 that fall within the following statistical reporting numbers of the HTS (as in effect on the day before the date of the enactment of this paragraph):   |
|                  | 5702.50.5600                     |     |              |                 | “6204.23.0040 .. 6204.63.3510 ... 6204.69.6030   |
|                  | 5702.99.0500                     |     |              |                 | 6204.23.0045 .. 6204.63.3530 ... 6204.69.9030  |
|                  | 5702.99.1500                     |     |              |                 | 6204.29.2020 .. 6204.63.3532 ... 6210.50.5031  |
|                  | 5705.00.2020                     |     |              |                 | 6204.29.2025 .. 6204.63.3540 ... 6210.50.5039  |
|                  | 5807.10.0510                     |     |              |                 | 6204.29.4038 .. 6204.69.2510 ... 6211.20.1555  |
|                  | 5807.90.0510                     |     |              |                 | 6204.63.2000 .. 6204.69.2530 ... 6211.20.6820  |
|                  | 6307.90.3010                     |     |              |                 | 6204.63.3010 .. 6204.69.2540 ... 6211.43.0040  |
|                  | 6301.30.0010                     |     |              |                 | 6204.63.3090 .. 6204.69.2560 ... 6217.90.9060  |
|                  | 6305.20.0000                     |     |              |                 | “(C) EXCEPTION FOR CERTAIN KNIT ARTICLES.—   |
|                  | 6307.10.1020                     |     |              |                 | “(i) IN GENERAL.—In the case of apparel articles described in clause (ii), subparagraph (A) shall be applied by substituting ‘85,000,000’ for ‘200,000,000’.   |
|                  | 6307.10.1090                     |     |              |                 | “(ii) APPAREL ARTICLES DESCRIBED.—Apparel articles described in this clause are apparel articles described in paragraph (2)(B)(i) that fall within the following statistical reporting numbers of the HTS (as in effect on the day before the date of the enactment of this paragraph), other than shirts with plackets and pointed collars:             |
|                  | 6406.10.7700                     |     |              |                 | “6105.10.0010 .. 6109.10.0040 ... 6110.30.3053   |
|                  | 9404.90.1000                     |     |              |                 | 6109.10.0018 .. 6109.10.0045 ... 6110.30.3059  |
|                  | 9404.90.9505                     |     |              |                 | 6109.10.0027 .. 6110.20.2079 ...   |
|                  | 6301.30.0020                     |     |              |                 | “(D) VERIFICATION WITH RESPECT TO TRANSSHIPMENT FOR CERTAIN APPAREL ARTICLES.—   |
|                  | 6302.91.0045                     |     |              |                 | “(i) IN GENERAL.—Not later than April 1, July 1, October 1, and January 1 of each year, the Commissioner responsible for U.S. Customs and Border Protection shall verify that apparel articles imported into the United States under this paragraph are not being unlawfully transshipped (within the meaning of subsection (f)) into the United States. |
|                  |                                  |     |              |                 | “(ii) REPORT TO PRESIDENT.—If the Commissioner determines pursuant to clause (i) that apparel articles imported into the United States under this paragraph are being unlawfully transshipped into the United States, the Commissioner shall report that determination to the President.   |
| 465              | 5701.10.9000                     |     |              |                 |  |
|                  | 5702.50.2000                     |     |              |                 |  |
|                  | 5702.50.4000                     |     |              |                 |  |
|                  | 5702.91.3000                     |     |              |                 |  |
|                  | 5702.91.4000                     |     |              |                 |  |
|                  | 5703.10.2000                     |     |              |                 |  |
|                  | 5703.10.8000                     |     |              |                 |  |
|                  | 5704.10.0010                     |     |              |                 |  |
|                  | 5705.00.2005                     |     |              |                 |  |
|                  | 5705.00.2015                     |     |              |                 |  |
|                  | 5702.31.1000                     |     |              |                 |  |
|                  | 5702.31.2000                     |     |              |                 |  |
| 469              | 6304.19.3040                     |     |              |                 |  |
|                  | 6304.91.0050                     |     |              |                 |  |
|                  | 6304.99.1500                     |     |              |                 |  |
|                  | 6304.99.6010                     |     |              |                 |  |
|                  | 5601.29.0020                     |     |              |                 |  |
|                  | 6302.39.0010                     |     |              |                 |  |
|                  | 6406.10.9020                     |     |              |                 |  |
| 665              | 5701.90.1030                     |     |              |                 |  |
|                  | 5701.90.2030                     |     |              |                 |  |
|                  | 5702.32.1000                     |     |              |                 |  |
|                  | 5702.32.2000                     |     |              |                 |  |
|                  | 5702.42.2090                     |     |              |                 |  |
|                  | 5702.50.5200                     |     |              |                 |  |
|                  | 5702.92.1000                     |     |              |                 |  |
|                  | 5702.92.9000                     |     |              |                 |  |
|                  | 5703.20.1000                     |     |              |                 |  |
|                  | 5703.30.2000                     |     |              |                 |  |
|                  | 5703.30.8030                     |     |              |                 |  |
|                  | 5703.30.8080                     |     |              |                 |  |
|                  | 5704.10.0090                     |     |              |                 |  |
|                  | 5705.00.2030                     |     |              |                 |  |
|                  | 5703.20.2010                     |     |              |                 |  |
|                  | 5703.20.2090                     |     |              |                 |  |
| 666              | 6304.11.2000                     |     |              |                 |  |
|                  | 6304.91.0040                     |     |              |                 |  |
|                  | 6304.93.0000                     |     |              |                 |  |
|                  | 6304.99.6020                     |     |              |                 |  |
|                  | 6301.40.0010                     |     |              |                 |  |
|                  | 6301.40.0020                     |     |              |                 |  |
|                  | 6301.90.0010                     |     |              |                 |  |
| 669              | 5601.10.2000                     |     |              |                 |  |
|                  | 5601.22.0090                     |     |              |                 |  |
|                  | 5807.10.0520                     |     |              |                 |  |
|                  | 5807.90.0520                     |     |              |                 |  |
|                  | 6307.90.3020                     |     |              |                 |  |
|                  | 6305.32.0010                     |     |              |                 |  |
|                  | 6305.32.0020                     |     |              |                 |  |
|                  |                                  |     |              |                 | “6203.19.1020 .. 6203.42.4011 ... 6203.42.4061   |

“(iii) OTHER ARTICLES DESCRIBED.—Made-up textile articles described in this clause are articles that fall within statistical reporting number 6406.10.9090 of the HTS (as in effect on the day before the date of the enactment of this subparagraph).

“(iv) CATEGORY DEFINED.—In this subparagraph, the term ‘category’ has the meaning given that term in paragraph (2A)(E) of this subsection.”.

**SEC. 5. MODIFICATION OF TARIFF PREFERENCE LEVELS; VERIFICATION WITH RESPECT TO TRANSSHIPMENT FOR CERTAIN APPAREL ARTICLES.**

Section 213A(b) of the Caribbean Basin Economic Recovery Act (19 U.S.C. 2703a(b)) is amended—

(1) in paragraph (2)—

(A) in subparagraph (A)(ii)—

(i) by striking “The preferential treatment” and inserting “Except as provided in paragraph (2A), the preferential treatment”; and

(ii) by striking “9” and inserting “11”; and

(B) in subparagraph (B)(iii)—

(i) by striking “The preferential treatment” and inserting “Except as provided in paragraph (2A), the preferential treatment”; and

(ii) by striking “9” and inserting “11”; and

(2) by inserting after paragraph (2) the following:

“(2A) SPECIAL RULE FOR CERTAIN WOVEN ARTICLES AND CERTAIN KNIT ARTICLES ENTERED DURING FISCAL YEAR 2010 AND SUCCEEDING 1-YEAR PERIODS.—

“(A) IN GENERAL.—Except as provided in subparagraphs (B) and (C) and subject to subparagraph (D), if 52,000,000 square meter equivalents of apparel articles described in paragraph (2)(A)(i) or (2)(B)(i) enter the United States during the 1-year period beginning October 1, 2009, or any of the succeeding 1-year periods, the President shall extend the preferential treatment described in paragraph (2)(A)(i) or (2)(B)(i) (as the case may be) to not more than 200,000,000 square meter equivalents of apparel articles described in paragraph (2)(A)(i) or (2)(B)(i) (as the case may be) during that 1-year period, and shall publish notice of the extension in the Federal Register.

“(B) EXCEPTION FOR CERTAIN WOVEN ARTICLES.—

“(i) IN GENERAL.—In the case of apparel articles described in clause (ii), subparagraph (A) shall be applied by substituting ‘70,000,000’ for ‘200,000,000’.

“(ii) APPAREL ARTICLES DESCRIBED.—Apparel articles described in this clause are apparel articles described in paragraph (2)(A)(i) that are the following:

“(I) CATEGORY 347.—Apparel articles in category 347 that fall within the following statistical reporting numbers of the HTS (as in effect on the day before the date of the enactment of this paragraph):



“(iii) AUTHORITY TO REDUCE QUANTITATIVE LIMITATION.—If, in any 1-year period with respect to which the President extends preferential treatment as described in this paragraph, the Commissioner reports to the President pursuant to clause (ii) regarding unlawful transshipments, the President—

“(I) may modify the quantitative limitation under this paragraph as the President considers appropriate to account for such transshipments; and

“(II) if the President modifies the limitation under subclause (I), shall publish notice of the modification in the Federal Register.

“(E) CATEGORY DEFINED.—In this paragraph, the term ‘category’ means the number assigned under the U.S. Textile and Apparel Category System of the Office of Textiles and Apparel of the Department of Commerce, as listed in the HTS under the applicable heading or subheading (as in effect on the day before the date of the enactment of this paragraph).”.

SEC. 6. EARNED IMPORT ALLOWANCE RULE.

Section 213A(b)(4)(B)(ii)(I) of the Caribbean Basin Economic Recovery Act (19 U.S.C. 2703a(b)(4)(B)(ii)(I)) is amended by striking “three” and inserting “two”.

SEC. 7. EXTENSION OF VALUE-ADDED RULE.

Section 213A of the Caribbean Basin Economic Recovery Act (19 U.S.C. 2703a), as amended by this Act, is further amended—

“During:

Table with 2 columns: description of period and corresponding percentage. Row 1: the initial applicable 1-year period ..... 1 percent. Row 2: each of the succeeding 11 1-year periods ..... 1.25 percent.”;

and

(iii) in the flush text, by striking “the last day of the fifth applicable 1-year period” and inserting “December 19, 2018”.

SEC. 8. WIRE HARNESES.

Section 213A(c) of the Caribbean Basin Economic Recovery Act (19 U.S.C. 2703A(c)) is amended by striking “5-year period” and inserting “10-year period”.

SEC. 9. CUSTOMS SUPPORT SERVICES.

(a) IN GENERAL.—

(1) RAPID RESPONSE TEAM.—The Commissioner responsible for U.S. Customs and Border Protection (in this section referred to as the “Commissioner”) shall, in consultation with the United States Coast Guard, the Drug Enforcement Agency, and other Federal agencies, as appropriate, seek to send a rapid response team to Haiti—

(A) to assess the short-term and long-term technical, capacity-building, and training needs of the authorities of the Government of Haiti responsible for customs services; and

(B) to provide immediate assistance, as warranted, particularly with respect to—

(i) reestablishing full capacity for commercial port operations at the seaport at Port-au-Prince;

(ii) facilitating trade between the United States and Haiti under the Caribbean Basin Economic Recovery Act, as amended by this Act;

(iii) preventing unlawful transshipment of goods through Haiti to the United States; and

(iv) otherwise strengthening cooperation between the customs authorities of the United States, Haiti, and the Dominican Republic with respect to trade facilitation and economic development, customs compliance and law enforcement, and efforts to combat unlawful trafficking in narcotic drugs and psychotropic substances.

(2) REPORT.—Not later than 75 days after the date of the enactment of this Act, the Commissioner shall prepare and submit to the Committee on Finance of the Senate and

(1) in subsection (a), by striking paragraph (1) and inserting the following:

“(1) INITIAL APPLICABLE 1-YEAR PERIOD.—The term ‘initial applicable 1-year period’ means the 1-year period beginning on December 20, 2006.”; and

(2) in subsection (b)(1)—

(A) in subparagraph (A), by striking “an applicable 1-year period” and inserting “the initial applicable 1-year period and any 1-year period thereafter”;

(B) in subparagraph (B)—

(i) in clause (i)—

(I) by striking “any applicable 1-year period” and inserting “the initial applicable 1-year period and any 1-year period thereafter”;

(II) by striking “the applicable 1-year period” and inserting “that 1-year period”;

(ii) in clause (iv)(II)—

(I) in the subclause heading, by striking “APPLICABLE”;

(II) by striking “In each of the second, third, fourth, and fifth applicable 1-year periods” and inserting “In any 1-year period after the initial applicable 1-year period”; and

(III) by striking “applicable 1-year period” each place it appears and inserting “1-year period”;

(iii) in clause (v)(I)—

(I) in item (aa), by striking “, the second applicable 1-year period, and the third appli-

the Committee on Ways and Means of the House of Representatives a nonconfidential report summarizing the results of the assessment required by paragraph (1)(A), including—

(A) a description of the short-term and long-term technical, capacity-building, and training needs of the authorities of the Government of Haiti responsible for customs services, including a prioritization of immediate infrastructure needs;

(B) a multi-year plan for supplying technical, capacity-building, and training assistance to those authorities, including specific responsibilities to be undertaken by the support team authorized by subsection (b); and

(C) a statement of the amount and purpose for which any funds were expended by the rapid response team in Haiti to administer the provisions of this section, including any expenditure of funds authorized to be appropriated pursuant to subsection (c)(1).

(b) SUPPORT TEAM.—

(1) IN GENERAL.—The Commissioner shall, in consultation with other Federal agencies, as appropriate, seek to establish a support team in Haiti for the purpose of helping to meet the short-term and long-term technical, capacity-building, and training needs of the authorities of the Government of Haiti responsible for customs services, as described in this section.

(2) TERMINATION.—The support team authorized by paragraph (1) shall terminate on September 30, 2020.

(c) AUTHORIZATION OF APPROPRIATIONS.—

(1) IN GENERAL.—There are authorized to be appropriated to the U.S. Customs and Border Protection Agency, to remain available until expended—

(A) \$100,000 to help meet the immediate infrastructure needs of the authorities of the Government of Haiti responsible for customs services for the purpose of facilitating trade between the United States and Haiti under the Caribbean Basin Economic Recovery Act, as amended by this Act; and

able 1-year period” and inserting “and the succeeding 8 1-year periods”;

(II) in item (bb), by striking “the fourth applicable 1-year period” and inserting “the 1-year period beginning on December 20, 2015, and the 1-year period beginning on December 20, 2016”;

(III) in item (cc), by striking “the fifth applicable 1-year period” and inserting “the 1-year period beginning on December 20, 2017”;

(iv) in clause (vi)—

(I) in subclause (II)—

(aa) by striking “any applicable 1-year period” and inserting “the initial applicable 1-year period or any 1-year period thereafter”;

(bb) by striking “applicable 1-year period” each place it appears and inserting “1-year period”;

(II) in subclause (III)—

(aa) in item (aa), by striking “an applicable 1-year period” and inserting “the initial applicable 1-year period or any 1-year period thereafter”;

(bb) by striking “applicable 1-year period” each place it appears and inserting “1-year period”;

(C) in subparagraph (C)—

(i) by striking “applicable 1-year periods” and inserting “1-year periods”;

(ii) by striking the table and inserting the following:

the corresponding percentage is:

Table with 2 columns: description of period and corresponding percentage. Row 1: 1 percent. Row 2: 1.25 percent.”;

(B) \$750,000 for each of the fiscal years 2011 through 2020 for the purpose of maintaining the support team authorized by subsection (b).

(2) SUPPLEMENT AND NOT SUPPLANT.—The amounts authorized to be appropriated by paragraph (1) shall supplement and not supplant any other funds authorized to be appropriated to the Department of Homeland Security.

SEC. 10. SENSE OF CONGRESS.

(a) REGIONAL COOPERATION.—It is the sense of Congress that the United States Trade Representative should seek to enter into consultations with representatives of countries with which the United States has a trading relationship for the purpose of encouraging those countries to establish bilateral trade preference programs with respect to textile and apparel articles produced in Haiti.

(b) TRANSSHIPMENT.—It is the sense of Congress that the Commissioner responsible for U.S. Customs and Border Protection should, in consultation with the United States Trade Representative and the Secretary of Commerce, seek to enter into consultations with representatives of countries with which the United States has a trading relationship for the purpose of preventing the unlawful transshipment of textile and apparel articles from those countries through Haiti.

SEC. 11. CUSTOMS USER FEES.

Section 13031(j)(3) of the Consolidated Omnibus Reconciliation Act of 1985 (19 U.S.C. 58c(j)(3)) is amended—

(1) in subparagraph (A), by striking “May 14, 2018” and inserting “November 10, 2018”;

(2) in subparagraph (B)(i), by striking “June 7, 2018” and inserting “August 17, 2018”.

SEC. 12. TIME FOR PAYMENT OF CORPORATE ESTIMATED TAXES.

(a) SHIFT FROM 2015 TO 2014.—The percentage under paragraph (1) of section 202(b) of the Corporate Estimated Tax Shift Act of

2009 in effect on the date of the enactment of this Act is increased by 0.75 percentage points.

(b) SHIFT FROM 2016 TO 2015.—The percentage under paragraph (2) of section 561 of the Hiring Incentives to Restore Employment Act in effect on the date of the enactment of this Act is increased by 0.75 percentage points.

#### SEC. 13. BUDGET COMPLIANCE.

The budgetary effects of this Act, for the purpose of complying with the Statutory Pay-As-You-Go-Act of 2010, shall be determined by reference to the latest statement titled “Budgetary Effects of PAYGO Legislation” for this Act, submitted for printing in the Congressional Record by the Chairman of the House Budget Committee, provided that such statement has been submitted prior to the vote on passage.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Michigan (Mr. LEVIN) and the gentleman from Michigan (Mr. CAMP) each will control 20 minutes.

The Chair recognizes the gentleman from Michigan.

#### GENERAL LEAVE

Mr. LEVIN. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days in which to revise and extend their remarks.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Michigan?

There was no objection.

Mr. LEVIN. Mr. Speaker, first, I want to yield myself 30 seconds and then yield more time if I might.

I first want to yield to the lead sponsor of this bill, Mr. RANGEL. Our colleague, CHARLES RANGEL, has devoted his life to fighting for underdogs wherever they are in this country and beyond, and he has devoted so much time to the people of Haiti.

He is the lead sponsor, and it is my privilege—and I think all of us join in this—to yield such time as he shall consume to the gentleman from New York, CHARLES RANGEL.

Mr. RANGEL. Thank you, Chairman LEVIN, and it is good to be here with my friend DAVE CAMP.

Mr. Speaker, this is a good day for Americans, especially for those of us in the United States Congress.

As we listen to the partisanship as it relates to the capture of terrorists, as we listen to the partisanship as it relates to oil spills, and as we listen to the partisanship as it relates to trying to repair our economic work on Wall Street, it just seems to me, if we all took a deep breath, we would recognize that, as a people, we are more than Republicans and Democrats—we are Americans. We do recognize that. When there is a crisis, the whole world looks to us, not just for goods and services, but for leadership and compassion.

There is an unlimited number of people whom we could thank for coming to the floor today. One has to be DAVE CAMP. You don't have to say what the problem is. When you ask, “What can we do to help?” it is just a question of

Members and staff coming together, seeing what they can do to be of some assistance to the people who have tried so hard to rebuild their country, their families, and, indeed, their government.

□ 1045

When we had initially the HOPE legislation, there was some opposition because what did it mean? It meant that a country that had a very bad infrastructure, poor education, lack of opportunities in employment was able to get their act together, to hope, to dream, to bring their families together, and to produce textiles. And America said, Hey, we will work with you on tariffs. We will open up our doors to your goods and services. And further than that, we think it's such a good deal that our President, our Secretary of State, our Secretary of Commerce, our Ambassador of Trade will encourage other people to invest in Haiti so that one day she can share a prominent spot in terms of democratic countries that believe in hard work.

And then what happened? Just when production was doubling, she was struck by an earthquake. Haitians still went to the factories hoping and dreaming. Many were killed. And, of course, people made economic decisions that Haiti wasn't the place to invest a lot of money.

But again the world responded, former President Clinton, investors, in saying what little can we do? What small thing can we do? And we got to work, and staff I want to publicly thank found out ways. All we said is we've got to do more. We have to do more. And more was done by this bill in our committee. Under the leadership of SANDY LEVIN, Republicans, Democrats got together to do what? To do more to give hope to these people who had more than their share of economic despair.

This is the poorest country that we have in the hemisphere, but with our help, our leadership, our encouragement to investors, have Haitians know that, sure, this has been a tremendous setback with the earthquake, but America will once again provide the leadership to make certain that people don't give up, don't give in, and certainly don't give out.

So I thank once again SANDY LEVIN, who is always there when people, no matter what country is in trouble, you can depend on his leadership, and I personally and politically appreciate it.

Mr. CAMP. Mr. Speaker, I yield myself such time as I may consume.

I thank the distinguished gentleman from New York for his comments and also for his effort and leadership on this legislation, as well as my colleague from Michigan.

I want to echo these comments and also place in the RECORD a letter that we each received from both President Clinton and President Bush supporting this effort today.

I rise in support of this legislation. The images of the devastation caused by the January earthquake that ravaged Haiti and its people were difficult for all of us to watch. And while those stories may no longer be splashed across the evening news, we know the Haitians continue to need help in rebuilding.

The legislation before us today is the example of how the process should work. Bipartisan, bicameral cooperation, and working closely with all stakeholders has allowed us to craft a bill that provides meaningful assistance to Haiti. These benefits will encourage the long-term investment in Haiti that Haiti desperately needs for its economic recovery and future stability. I am convinced that the bill will promote trade and investment in the region and create a strong hemispheric partnership with U.S. interests.

This legislation builds on the short-term assistance that Congress provided earlier this year to accelerate the tax benefits for charitable donations to the Haiti relief effort. And I am pleased to have participated in both of these bipartisan efforts.

This legislation also supports U.S. textile manufacturers and their workers by providing a long-term extension of the Caribbean Basin Trade Partnership Act. The CBTPA program provides strong incentives to our trading partners throughout the region to use fabric and inputs produced in the United States, supporting American exports and American jobs. That is why this legislation is supported by the American textile industry. And I have a letter from the American Manufacturing Trade Action Coalition that I will insert into the RECORD supporting this legislation.

The success of this bill also demonstrates the benefits of tailoring our preference programs to the needs of a specific country or region. Congress is able to provide these expanded benefits to Haiti because they are customized to its specific needs and limit any negative impact on the U.S. textile industry. The careful balance of interests this legislation represents is unique to Haiti and wouldn't be possible if we tried to expand it to all of our preference programs in a one-size-fits-all approach.

I hope we can build on this bipartisan success and continue this policy of economic integration by working together to find a path that will enable Congress to bring pending trade agreements with Colombia and Panama to the floor for a successful vote. Like the legislation before us today, these agreements will promote economic development both here at home and for our trading partners as well.

AMERICAN MANUFACTURING  
TRADE ACTION COALITION, NATIONAL  
COUNCIL OF TEXTILE ORGANIZATIONS,  
April 26, 2010.

Hon. SANDER M. LEVIN,  
*Acting Chairman, Committee on Ways and  
Means, House of Representatives, Wash-  
ington, DC.*

Hon. DAVE CAMP,  
*Ranking Member, Committee on Ways and  
Means, House of Representatives, Wash-  
ington, DC.*

DEAR ACTING CHAIRMAN LEVIN AND RANKING  
MEMBER CAMP: As representatives of the  
United States textile industry, we are writing  
in regard to the Haiti Economic Lift Pro-  
gram Act of 2010, a bill to provide enhanced  
market access for apparel products manufac-  
tured in Haiti.

After lengthy negotiations with your  
staffs, we are pleased that we were able to  
reach an acceptable compromise on this im-  
portant legislation. While the bill provides  
Haiti with a path forward for long-term eco-  
nomic recovery in the wake of its dev-  
astating earthquake, it also takes into ac-  
count various sensitivities from the perspec-  
tive of the U.S. textile industry.

For example, the bill grants significant in-  
creases in duty free treatment through a sys-  
tem of Tariff Preference Levels (TPLs) but  
also institutes sub-limits on highly sensitive  
products that can be exported under the  
TPLs. The sub-limits were a key priority for  
the domestic industry and will prevent over  
concentration of exports in one or two key  
areas that could be particularly damaging to  
U.S. producers. In addition, the bill extends  
the current Caribbean Basin Trade Partner-  
ship Act (CBTPA) through 2020. This exten-  
sion will help to provide long-term certainty  
for a program that is of significant value for  
U.S. and Western Hemispheric trading part-  
ners.

Obviously, we take very seriously the im-  
pact that additional duty free imports may  
have on U.S. producers and workers as well  
as our Western Hemispheric customers. Not-  
ing those concerns, we also recognize that  
the devastating circumstances in Haiti pro-  
duced an exceptional case that motivated  
Congress to develop a quick response and  
have worked with the Committee to develop  
a package that strikes an acceptable bal-  
ance. We must stress, however, that this  
package does not set a precedent for any fu-  
ture trade preference legislation.

For all these reasons, we are encouraging  
our Congressional members that represent  
the nearly 500,000 U.S. textile and apparel  
workers to approve this legislation in an ex-  
pedient manner under suspension of the  
rules in the House and by unanimous consent  
in the Senate.

Sincerely,

AUGUSTINE D. TANTILLO,  
*Executive Director,  
American Manufac-  
turing Trade Coali-  
tion (AMTAC).*

CASS M. JOHNSON,  
*President, National  
Council of Textile  
Organizations  
(NCTO).*

CLINTON BUSH HAITI FUND,  
April 13, 2010.

Hon. NANCY PELOSI,  
*Speaker, House of Representatives, Washington,  
DC.*

Hon. STENY HOYER,  
*Majority Leader, House of Representatives,  
Washington, DC.*

Hon. SANDER LEVIN,  
*Acting Chairman, House Committee on Ways  
and Means, Washington, DC.*

Hon. JOHN BOEHNER,  
*Republican Leader, House of Representatives,  
Washington, DC.*

Hon. DAVE CAMP,  
*Ranking Member, House Committee on Ways  
and Means, Washington, DC.*

DEAR MADAM SPEAKER, LEADER HOYER,  
LEADER BOEHNER, MR. LEVIN, AND MR. CAMP:  
We write to you today about Haiti: As we  
build upon our shared commitment to pro-  
vide more Haitians with the tools they seek  
to lift themselves from poverty and reduce  
their dependence on international aid, we be-  
lieve the Haitian Hemispheric Opportunity  
through Partnership Encouragement (HOPE)  
Act can be amended in two specific ways to  
encourage greater growth in Haiti, with posi-  
tive impacts for the United States.

On March 22, we visited Haiti and met with  
citizens from all sectors of society. While  
there remains an urgent need for food, water,  
shelter, and sanitation, Haitian leaders and  
communities are looking to the future in  
hopes of developing the modern nation they  
have long imagined and deserved. We know  
that Haitian households are eager to return  
to work, and we are confident that the tex-  
tile industry can offer significant opportuni-  
ties for future job creation.

As you know, the existing HOPE program  
has had a significant impact on this indus-  
try. From 2006-2009, HOPE enabled the ex-  
pansion of apparel manufacturing and the  
growth of the sector's employment from  
12,000 to more than 25,000 workers. HOPE II  
subsequently assisted the apparel industry in  
attracting business and in reopening dor-  
mant manufacturing operations. These re-  
sults have been encouraging, but there is  
much more we can do. The nation's apparel  
sector once employed more than 100,000  
workers, and we should work toward stabi-  
lizing and further empowering this industry.

We suggest two immediate modifications  
to HOPE that have the potential to help cre-  
ate tens of thousands more jobs in Haiti.  
First, we recommend increasing the HOPE  
trade preference level (TPL) quotas for knit  
and woven fabrics to 250 million square  
meter equivalents each. Second, we suggest  
extending the duration of the legislation  
from 8 to 15 years.

These amendments can generate tangible  
results. During our recent visit, we learned  
that three major Korean apparel manufac-  
turers are exploring investments in Haiti,  
each capable of employing 10,000-30,000 Hai-  
tian workers. This investment could double  
the employment levels in the Haitian appa-  
rel sector. Furthermore, because the  
project would also require new industrial  
space and infrastructure, it would create  
thousands of construction jobs in Haiti. Ulti-  
mately, countless more jobs would be pro-  
duced by the small- and medium-sized enter-  
prises necessary for supporting the needs of  
these new workforces.

Unfortunately, the Korean manufacturers  
are reluctant to invest in Haiti. A single Ko-  
rean firm could consume the current TPL of  
70 million. In effect, none of the firms will  
commit if they believe their investment  
could be jeopardized by potential competi-  
tion for TPL allocations in the future. Fur-  
thermore, the firms will not consider work-  
ing in Haiti if their investments could be  
jeopardized by the expiration of the HOPE

program before they are able to recover their  
investment.

These amendments would not increase the  
total amount of clothing imported by the  
United States. Instead, the modifications  
would shift the composition of the imports  
and increase the proportion coming from  
Haiti. In fact, over time, greater production  
capacity in Haiti would likely provide a new  
and nearby market for American cotton  
farmers, thereby uplifting incomes in the  
United States.

We firmly believe that amendments to the  
HOPE program would offer a win-win situa-  
tion for both the Haitians and the U.S. com-  
munity. We encourage you to build on the  
hemispheric leadership of the United States  
since the earthquake. With your support, we  
can expand economic opportunity both in  
Haiti and here in America.

We would be pleased to provide any addi-  
tional information.

Sincerely,

BILL CLINTON.  
GEORGE W. BUSH.

Mr. Speaker, I reserve the balance of  
my time.

Mr. LEVIN. Mr. Speaker, it is now  
my privilege to yield 2 minutes to my  
colleague on Ways and Means, the gen-  
tleman from Massachusetts (Mr.  
NEAL).

Mr. NEAL. I want to thank the chair-  
man for yielding this time.

Mr. Speaker, we have had an oppor-  
tunity over the course of the last many  
months to witness the unprecedented  
goodness and kindness of the American  
people. Time and again in rising above  
the petty differences that frequently  
keep us in dispute within this institu-  
tion, we have asked no question of po-  
litical party or affiliation. We have  
watched former Presidents of the  
United States who sharply might dis-  
agree on a host of issues to lead an ef-  
fort to help the people of Haiti to get  
through this difficult time caused by  
the consequences of this devastating  
earthquake.

But throughout all of these meas-  
ures, you're struck by de Tocqueville's  
notion of what set America apart from  
the rest of the world. And de  
Tocqueville, as you know, in finding it  
challenging to describe what it was  
that differentiated America from the  
rest of the world, he simply described  
it as a "habit of the heart." And today  
I think this institution with this pro-  
posal that's in front of us embraces  
again that American notion of the de-  
cency of habits of our heart.

This Haiti-HELP Act provides crucial  
additional trade preferences to help out  
our Haitian friends to rebuild their  
economy and lives in the wake of this  
devastating earthquake.

I want to particularly commend the  
trade staff and industry for quickly  
collaborating on this legislation, which  
also provides important protections for  
sensitive domestic products while im-  
proving existing preference provisions.  
It also provides a long-term extension  
for the Caribbean Basin and HOPE pro-  
grams that are key boosters to the Car-  
ibbean-U.S. relationship.

Mr. Speaker, this legislation deserves  
our full support, and I look forward to  
improving the economic and cultural  
ties with Haiti in the years ahead.

Mr. CAMP. Mr. Speaker, I yield 2 minutes to the distinguished gentleman from North Carolina (Mr. MCHENRY).

Mr. MCHENRY. I want to thank the ranking member, Mr. CAMP, for his leadership on the Ways and Means Committee and for yielding time this morning.

Well, as we well know, we've seen the devastation of the earthquake in Haiti, the loss of life, the suffering. It's tragic, and certainly the American people rally to the Haitian people.

But what we have before us today is not just about Haiti; it's about jobs in the United States. And, unfortunately, there's a provision here within the bill that will hurt jobs here in the United States. This legislation will allow for duty-free access to yarns and fabrics produced in other Third World countries, and Haiti will simply be more of a location for transshipment than other nations.

Bad trade deals like this one have devastated my district in western North Carolina and devastated manufacturing in the United States. Counties in my district have unemployment rates of up to 16 percent, some that my colleagues here can relate to in their regions of the country, but certainly devastating in western North Carolina. And it's a time when our people need jobs. Our families are hurting. And this bill is simply giving away some of those jobs. In a time when we should help small businesses, this is hurting them, specifically in my district.

In the past, Haiti has had tremendous success producing apparel using U.S. yarns and fabrics. We should be strengthening that partnership, not turning Haiti into a stopping-off point for more transshipment of goods from Asia and around the globe. Our government should represent its people and the best interests of its people. Unfortunately, this Congress is not, this leadership is not, and unfortunately, this bill with this provision is not. Charity is one thing, but giving away our jobs is a completely different matter.

With that, I would oppose this bill.

Mr. LEVIN. Mr. Speaker, I now yield 2 minutes to the very distinguished gentlewoman from California (Ms. LEE), who has been so actively involved in this legislation and related efforts.

Ms. LEE of California. Let me first thank Chairman LEVIN for your support for Haiti and for your leadership on this issue and so many issues.

The Haiti Economic Lift Program, or HELP, Act of 2010 is critical in Haiti's recovery and reconstruction. And let me thank Chairman RANGEL, as chair of the Congressional Black Caucus, for your vision in crafting this legislation. As one of the founders of the Congressional Black Caucus, you have been a longtime leader on issues related to Haiti. Chairman RANGEL has been a strong ally of the Haitian people throughout his career, and we want to once again thank you for your con-

sistent work on behalf of the CBC and on behalf of the entire Congress.

The CBC does have a very long history of working with Haiti, the Haitian people, and the Haitian American communities. And many of us have traveled to the country several times. I was there just over a month ago and saw firsthand the extent of the devastation and the challenges of moving forward. And many people asked about this bill.

During the current crisis, the CBC has and will continue to work closely with the Obama administration, our Speaker, Chairman LEVIN, and our NGOs to provide whatever assistance we can to provide for support, relief, reconstruction, and recovery efforts.

I would also like to thank Chairman LEVIN and also Ranking Member CAMP for their bipartisan work in bringing this bill to the floor today and for their commitment to supporting the people of Haiti as they rebuild their lives and their nation. This is not a partisan issue, and I am glad to see the commitment to the Haitian people within this Congress.

That commitment, as many of us know, cannot and it should not be limited to foreign aid. Emergency assistance is vital to any humanitarian operation. However, it cannot form the sole backbone of a long-term recovery strategy for promoting reconstruction and development. It is about many, many initiatives, including debt relief, which another member of the Congressional Black Caucus, Congresswoman MAXINE WATERS so valiantly—

The SPEAKER pro tempore. The time of the gentlewoman has expired.

Mr. LEVIN. I yield the gentlewoman 1 additional minute.

Ms. LEE of California. Thank you.

Such strategies must take a whole-of-government approach to foster homegrown economic growth. That is exactly what the HELP Act aims to do. It expands upon the successes of existing trade preferences to spur investment and empower the private sector to take the mantle of rebuilding along with the government. The trade preferences provided in this legislation are certainly not a cure-all, but they offer powerful incentives to spur significant job creation, one of the surest ways to promote development and to reduce poverty.

So I call on all of my colleagues to join Chairman LEVIN, Chairman RANGEL, and Ranking Member CAMP to support this measure and to express our steadfast solidarity once again and our continued partnership with the resilient people of Haiti.

Thank you again. Thanks for the time.

Mr. CAMP. Mr. Speaker, I have no further requests for time, and I reserve the balance of my time.

Mr. LEVIN. Mr. Speaker, I yield myself such time as I may consume.

I want to say a few words about the nature of this legislation.

I want to start off by saluting the bipartisanism in this House. I want to

salute the work of our staffs, working with USTR.

□ 1100

I would like also—and I think others would join me—in saluting Presidents Clinton and Bush, who have devoted their energy and their time to the needs of the people of Haiti, expressing on behalf of all of us that there is a mutuality in terms of the response to the horrible, horrible events in the earthquake. I also want to salute industry and the labor movement.

We have tried in these last months with our leadership to begin to craft a new trade policy—a trade policy that takes into account the needs of this country to try to make sure that trade is two-way; to try to make sure that it is mutually beneficial; and to be very sensitive to the impact of trade agreements on American industry and American workers. We very much took that into account as we designed this legislation—and it succeeded. It has that mutuality. That's why the two main textile organizations in this country who have a deep stake in the continued health of this industry in this country sent, as Mr. CAMP indicated, a letter to him and to me in support of this legislation. I just want to read a few lines so it's clear, and I quote from this letter from AMTAC and NCTO: "After lengthy negotiations with your staffs, we are pleased that we were able to reach an acceptable compromise on this legislation. While the bill provides Haiti with a path forward for long-term economic recovery in the wake of its devastating earthquake, it also takes into account various sensitivities from the perspective of the U.S. textile industry. For these reasons, we are encouraging our congressional members that represent the nearly 500,000 U.S. textile and apparel workers to approve this legislation in an expeditious manner under suspension of the rules in the House and by unanimous consent in the Senate."

I would also like to salute the workers and also the American labor movement. In the original legislation—and it's very much continued in this legislation—we have been very sensitive to the needs for Haiti to abide by the international rights of workers. In 2009, the ILO established a monitoring program required under the HOPE II legislation. It was certified by USTR. Under the program, the ILO has a country director and staff in Haiti committed to conducting unannounced factory level inspections as to whether factories are meeting core labor standards—these are international basic standards—issuing biannual public reports naming factories that are not in compliance, and helping the factories remedy any problems. The ILO has conducted its first round of factory inspections. It had already done so at the time of the January 12 earthquake and was set to issue its first report on April 21. However, the collapse of the U.N. headquarters in which the ILO was located

and the subsequent evacuation of ILO personnel in Haiti disrupted the process. All ILO personnel are now back in Haiti and expect to produce the first public report regarding factory conditions shortly. So we have taken into account the needs here and tried to find ways to respond to the needs in Haiti—and I think we have succeeded.

And so I close with this. I think all of us want to salute the people of Haiti. The earthquake was unprecedented. The damage was hard to imagine. The sacrifices being made by the people of Haiti under these circumstances are really hard to describe. This is an effort in a mutual way for us to respond. We did this carefully. We did it also with a sense of purpose. I urge all of us to unite to support this important legislation.

Mr. Speaker, I reserve the balance of my time.

Mr. CAMP. Mr. Speaker, I just want to say that there is and has been strong, bipartisan support for this legislation. This legislation certainly deserves that support. I do want to note that I think it's important as we move forward that we not seek to establish a trade framework or a trade policy framework that requires standards for other countries that could exceed our own U.S. law and that this legislation in that respect not be a precedent for other preferences as we move forward.

This legislation, I think, is important. It will help a devastated country through investment and begin to create more economic activity. I urge my colleagues to build on this success from this legislation; to work together in a bipartisan fashion; to take the steps necessary to further the economic benefits that come from increasing U.S. exports to our partners not only in this hemisphere but other hemispheres as well by bringing the pending trade agreements with Colombia and Panama to the floor for a successful vote.

With that, I urge a "yes" on this legislation.

Mr. Speaker, I yield back the balance of my time.

Mr. LEVIN. Mr. Speaker, I will close very, very briefly.

There needs to be a general framework for trade policy, and we have been working to spell that out. A trade policy, as we expand trade, as we must, does so in ways that are mutually beneficial; that expand the benefits of trade. Within that framework, each trade agreement must stand on its own feet—and this trade bill does exactly that. It responds to needs. It does so in a way that takes into account the very crucial needs within Haiti and also the needs of American industry and workers. It achieves not a compromise, really, but a balance—the kind of balance that should be a hallmark of our approach to trade. I very much urge that we support this bill. It's excellent both in its letter and in its spirit.

Mr. CONYERS. Mr. Speaker, on January 12, 2010, Haiti experienced one of the worst earthquakes in their history. I believe that our

trade policy can play a key role in rehabilitating the Haitian economy. As such, I rise in support of my friend Congressman CHARLES RANGEL's timely legislation, The Haiti Economic Lift Program, HELP, Act of 2010, which will extend trade preference programs, expand market access for Haitian goods, and ensure fundamental worker labor rights for Haitian workers.

Expanding trade with Haiti is an important step in creating economic stability and sustainability. The HELP Act will enhance and strengthen our trading relationship, where 78.2 percent of Haitian exports are directed to the United States, by extending trade preference programs such as the Caribbean Basin Trade Partnership Act and the Haitian Hemispheric Opportunity through Partnership Encouragement Act through September 30, 2020. Both laws are credited with increasing Haitian apparel exports to the United States from \$420 million to over \$512 million and creating impressive economic growth from 2007 to 2009.

It is imperative we help foster burgeoning industries within Haiti that will ultimately attract investment and provide jobs during and after their reconstruction efforts. The HELP Act expands the list of products that can be shipped duty-free. It has been noted that new jobs in Haiti creates multiplier effects which supports families and others who are in need.

Mr. Speaker, as a long supporter of worker rights, I am pleased that today's legislation will continue the International Labor Organization's labor monitoring program to ensure that fundamental core labor rights of their workers are followed by factories benefiting from the HELP Act.

The United States and its citizens, which have had a long tradition of helping allies in their time of need, have given unprecedented amounts of foreign aid and donations to the people of Haiti in the weeks after the earthquake. Today's legislation extends the reach of this aid by increasing trade between the countries, which will ultimately provide jobs and a better future for Haitians. I urge my colleagues to support the bill.

Mr. JOHNSON of Georgia. Mr. Speaker, I rise today in support of H.R. 5160 introduced in the House of Representatives by my friend and colleague, Representative RANGEL. H.R. 5160 is an important piece of legislation to extend the Caribbean Basin Economic Recovery Act to provide custom support for the Haitian apparel sector.

On January 12, 2010, Haiti, one of the poorest countries in the world and the poorest in the western hemisphere, was hit by a 7.0 magnitude earthquake. The earthquake killed thousands of people leaving Haiti's capital partially destroyed. Homes, offices, factories, roads, ports, communications, and other facilities were reduced to ruins. As a result, millions of people have lost their livelihood.

Prior to the earthquake, the Haitian government was implementing a number of measures to promote economic growth and the growing apparel sector was a promising success story. According to the U.S. Department of Commerce, however, this sector was devastated by the earthquake.

Through its preference trade programs, including those under the Caribbean Basin Economic Recovery Act and the Haitian Hemispheric Opportunity through Partnership Encouragement Act of 2008, "HOPE II Act", the United States has been an important contrib-

utor to Haiti's economic development initiatives by providing duty-free tariff treatment to certain apparel produced in Haiti.

In this time of great need for Haiti, I am proud to support H.R. 5160 which would extend duty free treatment to any apparel entering the United States directly imported from Haiti and the Dominican Republic. This measure would dramatically assist Haiti in rebuilding their economy.

I urge my colleagues to support this important piece of legislation to show Haitians' the United States' strong commitment to their recovery, development and prosperity.

Mr. BRADY of Texas. Mr. Speaker, I rise in support of H.R. 5160, the Haitian Economic Lift Program Act. This bill will provide real economic benefits to Haiti to help it recover from the devastating earthquake on January 12 that claimed so many lives and shattered the already struggling Haitian economy.

The bill also provides trade benefits to Haiti and other Caribbean nations through a long-term extension of the Caribbean Basin Trade Partnership Act, a program that also supports the American textile industry.

I am firm believer that expanded trade can produce sustainable economic development and create jobs.

By providing increased duty-free access to the U.S. market, the bill creates the investment incentives desperately needed in Haiti to keep existing apparel production in the country and encourage even more development in the future. These investments will create badly needed jobs and encourage stability in local communities.

The long-term extension of the Caribbean Basin Trade Partnership Act will continue important incentives that have attracted apparel producers to Haiti and throughout the region to use fabric and other inputs produced in the United States. The U.S. exports generated by these incentives will support American jobs. This is why the long-term extension of the Caribbean Basin Act has been such a priority for the U.S. textile industry.

In addition to these important economic benefits, this legislation demonstrates America's commitment to the region. It has long been America's policy to strengthen economic ties through trade and investment with other countries in the Western Hemisphere.

President Reagan followed that policy by starting the Caribbean Basin Initiative, which forms the foundation of the programs we are extending today.

Presidents and Congressional leaders on both sides of the aisle continued this policy by enacting NAFTA, the Andean Trade Partnership Act, the Caribbean Basin Trade Partnership Act, CAFTA, HOPE, the Peru Trade Agreement, and now the legislation before us today. I hope we can add to this progress and create the means to bring the pending agreements with Colombia and Panama to a successful vote.

In addition, this legislation shows again that Congress can and will adjust and expand U.S. trade preference programs as necessary to ensure that they are working properly and providing the maximum benefits possible.

Mr. Speaker, this bill really does get it right: it provides real economic development assistance to Haiti; it supports U.S. jobs; and it demonstrates that carefully balanced, regionally focused U.S. trade preference programs can bring our trading partners, development

experts, and U.S. manufacturers together to support pro-trade legislation. For these reasons, I urge all my colleagues to support this bill.

Mr. VAN HOLLEN. Mr. Speaker, as an original cosponsor of H.R. 5160, I rise in support of this bipartisan legislation and urge its immediate enactment to support the ongoing recovery efforts in Haiti.

In January, a massive earthquake struck the country of Haiti, killing hundreds of thousands of people and displacing millions more. The quake devastated the country's infrastructure which continues to make the delivery of humanitarian assistance difficult. It is well known that Haiti is the poorest, least developed country in the Western Hemisphere and that the vast majority of Haitians earn less than \$2 a day. Helping Haiti permanently recover from this crisis while also strengthening an already struggling Haitian economy will require more than humanitarian assistance—the Haitian people will need jobs. The bill we consider today is an effort to aid job promotion in the country's important textile industry.

This measure extends the trade benefits Haiti enjoys under the Caribbean Basin Trade Promotion Act and increases Haitian admission quotas on apparel destined for U.S. markets. This effort, when combined with the Haiti Debt Relief Act which passed in March, should help relieve some of the economic burden on the Haitian people and give them the freedom and the tools they need to begin rebuilding their nation.

Mr. LEVIN. I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Michigan (Mr. LEVIN) that the House suspend the rules and pass the bill, H.R. 5160, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

#### EXPRESSING SUPPORT FOR PROMPT RESPONSE TO ATTEMPTED TERRORIST ATTACK IN TIMES SQUARE

Mr. PASCRELL. Mr. Speaker, I move to suspend the rules and agree to the resolution (H. Res. 1320) expressing support for the vigilance and prompt response of the citizens of New York City, the New York Police Department, the New York Police Department Bomb Squad, the Fire Department of New York, other first responders, the Federal Bureau of Investigation, United States Customs and Border Protection, the United States Attorney's Office for the Southern District of New York, the Department of Homeland Security, the Department of Justice, the New York Joint Terrorism Task Force, the Bridgeport Police Department, Detective Bureau, Patrol Division, and other law enforcement agencies in Connecticut to the attempted terrorist attack in Times Square on May 1, 2010, their exceptional professionalism and investigative work following the at-

tempted attack, and their consistent commitment to preparedness for and collective response to terrorism, as amended.

The Clerk read the title of the resolution.

The text of the resolution is as follows:

#### H. RES. 1320

Whereas on Saturday, May 1, 2010, an individual drove a vehicle loaded with explosive materials to Times Square in New York City and attempted to detonate a car bomb;

Whereas on the same day, two alert citizens, Mr. Lance Orton and Mr. Duane Jackson, notified the New York Police Department about a suspicious vehicle that was parked on 45th Street in Times Square;

Whereas on the same day, New York City Police Officer Wayne Rhatigan, while patrolling on horse, responded to the reports of a suspicious vehicle and acted swiftly with his colleagues in the New York Police Department and the Fire Department of New York to thwart the detonation of the car bomb;

Whereas New York City first responders safely evacuated hundreds of people from Times Square and responded in a prompt and effective manner, as the result of extensive terrorism preparedness efforts that are supported, in part, by the Department of Homeland Security; and

Whereas in response to the Times Square incident, the Transportation Security Administration has enhanced ongoing efforts to increase security on various transportation modes: Now, therefore, be it

*Resolved*, That the House of Representatives—

(1) commends the actions of Mr. Lance Orton and Mr. Duane Jackson for promptly alerting appropriate authorities about the suspicious vehicle in Times Square on May 1, 2010;

(2) urges all Americans to remain vigilant about potential terrorist or suspicious activity within their own communities and report such activity to the appropriate authorities;

(3) recognizes the New York City Police Department, in particular Police Officer Wayne Rhatigan of Mounted Unit Troop B, the Fire Department of New York, the New York Police Department Bomb Squad, led by Lieutenant Mark Torre and other first responders, the Federal Bureau of Investigation, United States Customs and Border Protection, the United States Attorney's Office for the Southern District of New York, the Department of Homeland Security, the Department of Justice, the New York Joint Terrorism Task Force, the Bridgeport Police Department, Detective Bureau, Patrol Division, and other law enforcement agencies in Connecticut for their consistent commitment to preparedness for and collective response to terrorism;

(4) recognizes the exceptional professionalism and investigative work by the New York Police Department, the New York Police Department Bomb Squad, the Fire Department of New York, the Federal Bureau of Investigation, United States Customs and Border Protection, the United States Attorney's Office for the Southern District of New York, the Department of Homeland Security, the Department of Justice, the New York Joint Terrorism Task Force, the Bridgeport Police Department, Detective Bureau, Patrol Division, and other law enforcement agencies in Connecticut in apprehending a suspect only 53 hours following the attempted bombing; and

(5) urges all Federal agencies to continue to work with State, local, and tribal partners to bolster preparedness for and prevention of terrorism.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from New Jersey (Mr. PASCRELL) and the gentleman from Pennsylvania (Mr. DENT) each will control 20 minutes.

The Chair recognizes the gentleman from New Jersey.

#### GENERAL LEAVE

Mr. PASCRELL. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks and insert extraneous material on the resolution under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from New Jersey?

There was no objection.

Mr. PASCRELL. I rise in support of this resolution, and I yield myself such time as I may consume.

Mr. Speaker, I rise today in support of this resolution with my very good friend from Pennsylvania (Mr. DENT) honoring and expressing support for the vigilance and prompt response of the citizens and the law enforcement agencies in New York and Connecticut as well as all the Federal authorities and agencies to the attempted terrorist attack in Times Square on May 1, 2010, their exceptional professionalism and investigative work following the attempted attack, and their consistent commitment to preparedness for and collective response to terrorism.

Mr. Speaker, I have long said that real homeland security starts on our streets, not in the halls of Washington, D.C. That's never been a truer statement than today. This shows yet again why we need to support our local first responders—police, fire, EMTs. Another example. They were first to respond before any Federal agencies got involved. That's how it usually always is, be it a manmade catastrophe or a natural catastrophe. These are the individuals who are the first on the scene long before those Federal authorities show up. These are the people who are the eyes and ears of our national security.

Fifty-three hours and seventeen minutes. This is what it took, Mr. Speaker, for the Federal law enforcement agencies, including the Department of Homeland Security, to identify and find and apprehend Faisal Shahzad, the prime suspect for this attempted act of terror on American citizens. In these 53 hours and 17 minutes, the New York Police Department, working with Federal and State law enforcement agencies, including the Federal Bureau of Investigation, and others, unraveled the tangled web that eventually led to Shahzad's arrest. I thank them. We all thank them.

We acknowledge, however, a few people and groups. First, the alertness and awareness of Mr. Lance Orton and Mr. Duane Jackson for "seeing something" on the streets of New York which were out of order; for "saying something" to law enforcement; and not hesitating to do so. If it were not for these men, many others could have been hurt and

Shahzad might not have been apprehended. Think about it. This is the kind of vigilance which is vital to homeland security efforts. We were seconds away from an ignition, a fireball. Who really knows the measure of death and destruction if that incendiary would have been ignited. Who really knows to this day.

I want to thank the citizens of New York for helping and cooperating with law enforcement during the precautionary evacuations in the vicinity of Times Square. I want to acknowledge New Yorkers and their resilient nature and ability to return to life as normal. Perhaps I cannot do justice to it as my brother Mr. KING would do, but you will have to accept me for now because he's not here.

I want to express my deep appreciation for the professionalism and collective response of the following law enforcement agencies: the New York City Police Department. Always there. Always on duty. Always knowing that their city is a target. Always looking to find out information to prevent anything from happening to their citizens.

□ 1115

How about Police Officer Wayne Rhatigan of the Mounted Unit Troop B, the Fire Department of New York, the New York Police Department Bomb Squad. Look, they put their lives on the line. They could have gone much slower, that's not their job. That—no one knew—could have been a deep bomb explosion. They put themselves on the line. We respect them. Rather than simply pat them on the back, we must commit ourselves—both sides of the aisle—to make sure that we are always there for our first responders and not simply be there to say thank you, but beforehand, give them the resources that they need to defend America and its neighborhoods.

The New York Police Department Bomb Squad, beyond the regular day of duty, led by Lieutenant Mark Torre, and other first responders; the Federal Bureau of Investigation; United States Customs and Border Protection—we know how this character was finally corralled, at the airport on a plane; the Transportation Security Administration, TSA; the United States Attorney's Office for the Southern District of New York; the Department of Homeland Security; the Department of Justice; the New York Joint Terrorism Task Force, which has been a model for the rest of this country; the Bridgeport Police Department, who did so much work in cooperation with Federal authorities to go to the former home of the perpetrator, the alleged perpetrator, whichever you desire; the Detective Bureau; the Patrol Division up in Bridgeport; and other law enforcement agencies in Connecticut.

Finally, I want to thank our private sector partners, too. If Emirates Airlines did not comply with Federal procedures, we might not have apprehended Mr. Shahzad as he was fleeing the country.

Mr. Speaker, while I know others may say that we just got lucky, I say that they're missing the point. Our post-9/11 efforts to foster greater vigilance among our citizens and a culture of preparedness and collaboration among our first responders and law enforcement paid off. We stayed true to our cherished constitutional principles as we initiated this wide-scale collective response to terrorism.

Simply put, Mr. Speaker, while the time line for identifying and apprehending the suspect—53 hours and 17 minutes—is impressive, it is the continued vigilance and demonstrated commitment to working together to keep our country secure which is really impressive, and in awe it leaves us.

Mr. Speaker, I reserve the balance of my time.

Mr. DENT. Mr. Speaker, I yield myself such time as I might consume, and I would like to certainly associate myself with the comments of my good friend from New Jersey (Mr. PASCRELL) on this occasion.

I rise today, as do many others in this Chamber, in support of House Resolution 1320, which commends the vigilance of the many individuals and organizations that helped prevent what could have been a catastrophic terrorist attack in Times Square this past weekend.

We should all be extraordinarily thankful that alert street vendors saw something out of place and promptly alerted authorities, who took immediate action to secure the scene and ensure the safety of the many people who are in and around Times Square, which has been called the "Crossroads of the World."

This incident is only the most recent in a string of attempted attacks on New York City. This attack and recent plots to blow up the New York City subway trains and pipelines at JFK Airport—which have also been disrupted—show that Islamic terrorists have their sights set squarely on New York City.

This whole notion of homegrown radicalization is something that we are all deeply concerned about. There is the radical cleric in Yemen, Anwar al-Awlaki, for example, who has been involved with many of the attacks or attempted attacks, including Major Hasan at Fort Hood, Texas, or Abdulmutallab, the so-called "underwear bomber," and his attempted Christmas Day attack. And we have others out there, too, who are homegrown radicals, and it is an increasing concern. Now the most recent radicalization that we've seen here is, of course, Mr. Shahzad. But these plots should have served to reinforce our efforts to secure New York City and every other city in America from devastating terrorist attacks.

The administration, unfortunately, had proposed cutting funding for or eliminating critical Homeland Security initiatives in New York and elsewhere. There are many initiatives that

need to be addressed immediately, such as the Securing the Cities program, which is a successful State and local partnership to help prevent nuclear and radiological terrorism in and around New York. The House has passed legislation to authorize funding for this important initiative, for which the administration has proposed eliminating.

The administration has also proposed dismantling the U.S. Coast Guard's New York City-based Maritime Safety and Security Team, which strengthens the maritime security in and around the city. These reductions are being proposed at the same time that the administration has pursued trying alleged 9/11 mastermind Khalid Sheikh Mohammed in civilian court just blocks away from where the World Trade Center once stood.

We should be more concerned about properly funding counterterrorism initiatives and finding every way possible to make sure that New York and our entire country is as secure as possible instead of bringing terrorists to America and granting them rights to which they are not entitled.

We all owe a huge debt of gratitude, of course, to the New York Police Department, to the Fire Department of New York, the FBI, Customs and Border Protection, and alert citizens who saw something and said something to help us dodge a potentially very deadly bullet.

I hope that Congress and the administration get serious about properly funding important initiatives that will strengthen the security of New York City and our entire country because we may not be so lucky the next time New York or any other city comes under attack.

Again, I want to commend everybody involved with helping to derail this attempted attack, especially the Police Department of New York and the FBI, and everybody else who was involved. I commend Mr. MCMAHON for bringing this legislation to the floor.

Mr. Speaker, I reserve the balance of my time.

Mr. PASCRELL. May I inquire as to how much time we have remaining on both sides?

The SPEAKER pro tempore. The gentleman from New Jersey has 12 minutes. The gentleman from Pennsylvania has 16 minutes.

Mr. PASCRELL. Mr. Speaker, I yield 1 minute to Mr. HALL from New York.

Mr. HALL of New York. I thank the gentleman for yielding.

I rise today in support of H. Res. 1320, honoring the brave Americans who acted quickly and professionally to keep the attempted bombing in Times Square last Saturday from becoming a tragedy.

The people of New York City, the New York Police and Fire Departments, the New York Bomb Squad, and others worked together to identify the attack, evacuate civilians, and then defuse the device.

In particular, I would like to call attention to the actions of Duane Jackson and Lance Orton, both disabled Vietnam veterans who work as street vendors in Times Square. I have the honor of representing Mr. Jackson, who lives in the town of Buchanan in Westchester County. His and Mr. Orton's quick thinking turned what could have been a tragedy into an example of American heroism. All New Yorkers and Americans owe them a debt of gratitude that there were no grieving families on Saturday night. They served their country once again and showed the remarkable character of the men and women who wear the uniform of this country and continue to serve long after they take that uniform off.

Events like this are calculated to strike fear into our hearts, even when they fail. However, they also serve as a reminder that in this great Nation we are surrounded by everyday heroes like Lance Orton and Duane Jackson.

Mr. DENT. Mr. Speaker, I reserve the balance of my time.

Mr. PASCRELL. At this time, Mr. Speaker, I yield 1 minute to the gentleman from California (Ms. PELOSI), the Speaker of the House of Representatives.

Ms. PELOSI. I thank the gentleman for yielding and thank him for bringing this resolution to the floor so that we can all rise and sing the praises for the vigilance and sense of community of New Yorkers, the courage of our first responders, and the professionalism, commitment, and determination of our local, State, and Federal law enforcement officers. We salute them. They were prepared. They were ready to act. They calmly did what was necessary. And because of their swift action, the people of New York and the entire Nation remain safe.

I thank Congressmen MCMAHON, HIMES, HALL, and all of our colleagues who have sponsored this resolution, recognizing the bravery and, again, the vigilance of individuals and officers of New York and Connecticut as well as the leadership of the FBI, the Department of Homeland Security, the Department of Justice, and the Obama administration.

In the wake of this foiled terrorist plot, we are inspired by the true character of the American people. We recall that our country's spirit can always be found in the hearts and deeds of its citizens, people like Lance Orton and Duane Jackson, "two alert citizens"—and aren't we fortunate for that—as this resolution calls them, who notified the NYPD of a suspicious vehicle in Times Square. The whole country learned of their vigilance and their sense of community.

Our country's resolve rests with police officers such as Wayne Rhatigan of the NYPD, who responded immediately to the scene and, with his fellow officers and with the men and women of the New York Fire Department, thwarted the detonation of the car bomb.

Our country's strength remains with first responders who run into danger when others run out, who safely and promptly evacuated Times Square, protecting those in harm's way. Our country's determination lies with law enforcement at the local, State, and Federal levels who worked together, pursued leads, and detained the bomber within 2 days of the attempted attack, never resting until the job was done.

At moments like this, Congress reaffirms our responsibility, as we do each day, Mr. Speaker, as we pledge to protect and defend the Constitution of the United States from all enemies, foreign and domestic. That responsibility is to protect the American people as well. That is our first responsibility.

As this resolution states, we "urge all Americans to remain vigilant about potential terrorists or suspicious activity within their own communities." We must follow the example of the people of New York who, as President Obama has said, "have reminded us once again of how to live with their heads held high."

Mr. HALL, in his closing remarks, said that the attempt by this terrorist to instill fear was thwarted. The goal of terrorists is to instill fear. The damage is one thing to them, but the fear is really their goal. In that way, in both parts of the attempt, it was thwarted. The violent attack was thwarted, but also, as the President said, we will not be intimidated.

This past weekend, everyday Americans joined our police officers, firefighters, first responders, Homeland Security officials, FBI agents, and other law enforcement personnel as heroes. They are all heroes, and we salute them as such on the floor of the House. Their efforts represent the best in America. Their response serves as an inspiration to us all to stay prepared and do everything we can to keep our great country safe.

Again, I thank Mr. PASCRELL for bringing this resolution to the floor and join in a bipartisan way in saluting the heroes of New York.

Mr. DENT. Mr. Speaker, I reserve the balance of my time.

Mr. PASCRELL. Mr. Speaker, may I inquire as to the time remaining?

The SPEAKER pro tempore. The gentleman from New Jersey has 10 minutes remaining.

Mr. PASCRELL. Mr. Speaker, I yield 2 minutes to the gentleman from Connecticut (Mr. HIMES), a member of the Homeland Security Committee.

□ 1130

Mr. HIMES. Mr. Speaker, I rise today to commend the vigilant citizens and law enforcement officials of New York City and Connecticut whose efforts resulted in bringing Faisal Shahzad into custody a mere 53 hours after his failed bomb attempt in Times Square this past weekend.

From the alertness of Lance Orton and Duane Jackson, noticing a suspicious vehicle in midtown Manhattan

on Saturday, to the response of the NYPD to the report, to the arrest of Mr. Shahzad late Monday evening, to the ongoing investigation into how the bombing happened, local, State, and Federal law enforcement officials have led a coordinated effort that will bring the facts forward, allow us to learn and improve, and bring the terrorist to justice.

Without this interagency communication, this incident could have escalated into a far more serious and dangerous incident. We must continue to work with State and local partners to bolster preparedness and terrorism prevention efforts.

To my constituents in Connecticut, I know that the discovery that the suspect in the Times Square bombing attempt has been living in Fairfield County is a jarring reminder that, due to our proximity to New York City, we face special and uncertain security concerns. Fairfield County was uniquely impacted by 9/11, and this incident is a timely reminder that we must remain sensitive and alert to our unique vulnerability.

I want to specifically recognize the Bridgeport Police Department, including Captain James Viadero and members of the detective bureau, as well as the Bridgeport Police Department's patrol division and members of the FBI Safe Streets Task Force, supervised by Sergeant Juan Gonzalez, Jr., for their role in the events of the last few days. I thank all who helped avert a catastrophe.

Mr. DENT. Mr. Speaker, I have no further requests for time, and I yield back the balance of my time.

Mr. PASCRELL. Mr. Speaker, I wonder what would have happened if Officer Rhatigan was not on the scene to be alerted by the two citizens I mentioned before. This is exactly why we need to fund our first responders based on security needs. We need no other barometer. America's intelligence agencies, law enforcement agencies, are critical to the task of protecting our citizens and our neighborhoods. But also on duty every day are our first responders—that local responder is the first. On 9/11 they were the first to respond. And a few days ago they were the first to respond after being alerted by two citizens of New York. Keep this in mind every day when we see the EMTs and the firefighters of our local towns and our police officers on duty. They need more than a pat on the back. They need more than our encouragement. They need our votes to make sure that we sustain the resources necessary for them to protect all of America.

I know when these things happen, we rise up and then a few days later we might just forget, but we cannot forget.

Mr. Speaker, I am honored to have presented this resolution today along with the gentleman from Pennsylvania (Mr. DENT).

Mr. NADLER of New York. Mr. Speaker, I rise in strong support of H. Res. 1320.



H. Res. 1320 describes what happened on Saturday, May 1, 2010, concerning the car bomb discovered in Times Square. As the Member of Congress who represents Times Square, I am particularly concerned about these events. We came perilously close to a terrible tragedy, with widespread injuries and loss of life.

As described by this resolution, it was thanks to the alertness of two fellow New Yorkers, Mr. Lance Orton and Mr. Duane Jackson, that we first became aware of the car bomb. They brought it to the attention of the New York Police Department, NYPD. The heroes of the NYPD and FDNY then secured the area, took care of the bomb, and safely evacuated those nearby.

Subsequently, agents and officials with the NYPD, Department of Justice, Federal Bureau of Investigation, Department of Homeland Security, DHS, and other law enforcement agencies worked quickly and diligently to apprehend the alleged perpetrator, Faisal Shahzad. Due to their speed, they apprehended him before he could flee the country. I want to salute all of those involved in addressing this situation and acting to protect the public. I sincerely thank them for their service.

The events of this past weekend should be a loud wake-up call to all Americans. It is a stark reminder that there are sick people in this world who think it is right to murder innocent men, women, and children to make political points. It is a stark reminder that these sick people will stop at nothing to bring this war of terror to America. And, it is a stark reminder that New York City is a prime target.

To protect New York City, and the millions of people who live, work, and visit each day, we need more antiterrorism funding directed there. The formulas used to distribute such funds, while improved, still ignore the reality that New York City is the number one target. Increased funds could be used, for example, to support more and better surveillance cameras for public places, as well as for a larger police presence.

More money also could be used to fund the Securing the Cities Initiative. This effort is designed to prevent a radiological or nuclear device from coming into a major city like New York. The horror of what could have happened if the car bomb in Times Square had contained radiological or nuclear material is unimaginable. I have supported efforts to properly fund this program, and I will continue to do so.

Further, it is important to remember that our ports, including New York City, remain vulnerable. I fought for, and we enacted into law, a requirement that 100 percent of shipping containers coming into the United States be scanned electronically before they arrive in this country. If we wait until a container with a radiological or nuclear device gets to our shores, it is already too late. We need to stop such shipments before they are here. The 100 percent scanning requirement takes effect in 2012, but DHS has indicated they likely will miss the deadline. I call on fellow Members of Congress concerned about terrorism to help me see that it is implemented fully, and as soon as possible.

These are just a few ways we could make our country safer. The attempted attack on Times Square tells us we have no time to waste. To protect ourselves and our country, we must act now.

I want to thank Representative MICHAEL MCMAHON for introducing H. Res. 1320. I also want to again thank the heroes who acted so quickly to take care of what otherwise could have been a deadly situation. I urge all Members to support this resolution.

Mr. MCMAHON. Mr. Speaker, I rise today, to urge my colleagues to pass H. Res. 1320, a resolution honoring the citizens of New York City, the brave men and women of the NYPD, the FDNY, and all our federal and state partners in law enforcement and homeland security for their vigilance and prompt response to the attempted terrorist attack in Times Square this past Saturday, May 1, 2010.

I heard the news of the Times Square incident while traveling in Afghanistan and Pakistan, examining the connections between extremism across the world and terrorist attacks on our own soil.

And given the events of this past week, and the arrest of Faisal Shahzad the link is far too clear.

This resolution, which I introduced with my colleagues Congressman JIM HIMES, and Congressman JOHN HALL, along with the entire New York delegation, is in honor of New York City's local law enforcement teams, federal agencies and vigilant citizens for keeping our city, people and country safe. We commend their excellent, professional police and investigative work that led to the quick arrest of this terrorist.

Unfortunately, the fear of terrorism is never far from the mind of any New Yorker.

On Saturday, we were all reminded of the heart-felt loss that we endured nine years ago on September 11, 2001 and how much our world has changed since that tragic day.

New York City remains our nation's number one terrorist target—our greatest symbol of freedom, diversity, and entrepreneurial spirit. It is our nation's financial and cultural capital and as New York Police Commissioner Ray Kelly said yesterday, the terrorists are going to keep trying to attack us in New York City again and again.

That is why the federal government must increase homeland security funding and protection for New York City. Anti-terror funding must be distributed in a way that prioritizes those areas that are most at risk for future attacks.

I urge this body to increase funding and security programs in high priority areas like New York because protecting the homeland is just too important for politics as usual. Found immediately after the botched attack was a map on the Metro North Railroad to Connecticut identifying my own beloved Staten Island Ferry as a target and the subway stops that serve the Manhattan terminal as potential targets.

Walt Whitman once said that "The genius of the United States is not best or most in its executives or legislatures, nor in its ambassadors or authors or colleges, or churches, or parlors, nor even in its newspapers or inventors, but always most in the common people."

On Saturday, two Times Square vendors—Mr. Lance Orton and Mr. Duane Jackson—saw smoke billowing out of a SUV parked on West 45th Street in Times Square and took action.

They immediately contacted New York City Police Officer Wayne Rhatigan who started evacuating the area and called for additional NYPD and FDNY support, including the bomb squad.

These people saw something wrong and said something—and their actions saved lives and led to the arrest of a man who was seeking to kill countless numbers of innocent people.

Although, the actions of everyone involved in preventing Saturday's potential tragedy are remarkable, all Americans need to remain alert—and we in the Congress need to support the brave men and women of the NYPD, and law enforcement officers across the Nation with the resources necessary to keep our Nation safe.

As Americans we learn not only from our mistakes but from our successes. The capture of Faisal Shahzad is commendable, but we have to examine why he was allowed to board an aircraft after being added to a no-fly list and why it took until literally the last minute before departure for him to be apprehended. We have got to get to a system for our security and our protection where we track every single person both entering and exiting our country.

In addition we must also continue to support our military and intelligence operations abroad to dismantle these terrorist networks. I just came back from Afghanistan and Pakistan and I can tell you the front line of our security right here at home is in those two countries. Our troops are the front line of defense in protecting the homeland from terrorism and they deserve our support and appreciation.

I urge all my colleagues to support H. Res. 1320.

Mr. KING of New York. Mr. Speaker, I rise in support of H. Res. 1320, a resolution which commends the vigilance of the many individuals, first responders, law enforcement, and homeland security personnel for helping prevent what could have been a very deadly terrorist attack in Times Square last weekend and bring into custody the person who has admitted responsibility for this failed attack. I am pleased to be an original cosponsor of this resolution.

When Faisal Shahzad drove his bomb-laden SUV into Times Square on the evening of Saturday, May 1, 2010, New York City and all America were once again reminded of the thin line between security and tragedy.

This attack was just the most recent of 11 attempts since September 11, 2001, to visit terror on New York City. I cannot say enough about the efforts of the New York Police Department, its local partners, and the Federal agencies, particularly the FBI, that have worked to prevent these incidents and keep the City safe.

The resolution highlights how two vigilant citizens, Mr. Lance Orton and Mr. Duane Jackson, saw something and said something to an alert NYPD officer, Wayne Rhatigan, who secured the scene and the safety of those who were at what has been called the "Crossroads of the World."

We are also indebted to the New York Police Department and its Bomb Squad, the Fire Department of New York, the Federal Bureau of Investigation, U.S. Customs and Border Protection and other homeland security and law enforcement personnel for helping to foil this attack and capture the guilty terrorist.

Unfortunately, even after these 11 wake-up calls, not everyone recognizes that New York City is the nation's top terror target and that we must do everything possible to ensure the safety and security of New Yorkers and those

visiting this great City. New York simply cannot be expected to prevent terrorist attacks alone. Protecting New York City is not a local issue. It is a national issue; a national security issue.

What if the bomb that Faisal Shahzad parked in Times Square had detonated, and included radiological or nuclear material? How many lives would have been lost? How long would it have taken for New York's economy—and the nation's economy—to recover?

One of the best ways to stop that nightmare scenario would be to properly fund the Securing the Cities Program, which is the only Federal program of its kind to establish a ring of radiological detectors on bridges, tunnels, and mobile platforms in the region to prevent a radiological or nuclear attack. Unfortunately, the Administration has eliminated funding for this key program, even though in January 2010 the House of Representatives passed my legislation to authorize and fund the program.

New York City Mayor Bloomberg testified in the Senate this morning and stated: "Since 1990, there have been more than 20 terrorist plots—or actual attacks—against our City. That's why it's so critical for Congress to fully fund homeland security programs like the Securing the Cities—and to take other steps that will help us fight terrorists and make it harder for them to attack us."

NYPD Commissioner Ray Kelly stated on Sunday that the Lower Manhattan Security Initiative has yet to be extended to Midtown Manhattan because of the lack of Federal funding. With just \$50 million, this "Ring of Steel" would give the NYPD a force multiplier throughout Midtown and allow it to expand its reach across the entire city.

The Administration has also proposed eliminating the Coast Guard's Maritime Safety and Security Team in New York City, weakening the City's defenses against a waterborne attack. The Administration has also proposed cutting funding for New York City-area mass transit and port security.

The stark reality is that New York City is the number one target for terrorists. New Yorkers live under constant threat of attack. But the Federal government can minimize those threats by properly funding counterterrorism initiatives based on risk and fund programs in the places they are most needed, like New York City.

Mr. Speaker, I urge our colleagues to support this resolution to show our gratitude to the brave and selfless efforts of the first responders and everyone involved who helped turn into a triumph what could have been a tragedy.

Mr. PASCRELL. I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from New Jersey (Mr. PASCRELL) that the House suspend the rules and agree to the resolution, H. Res. 1320, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. PASCRELL. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further

proceedings on this motion will be postponed.

#### COMMEMORATING 40TH ANNIVERSARY OF KENT STATE UNIVERSITY SHOOTINGS

Ms. CHU. Mr. Speaker, I move to suspend the rules and agree to the resolution (H. Res. 1272) commemorating the 40th anniversary of the May 4, 1970, Kent State University shootings.

The Clerk read the title of the resolution.

The text of the resolution is as follows:

##### H. RES. 1272

Whereas the year 2010 marks the 40th anniversary of the Kent State University shootings that occurred on May 4, 1970;

Whereas, on such date, Ohio National Guardsmen opened fire on Kent State students who were protesting the United States invasion of Cambodia and the ongoing Vietnam War;

Whereas four unarmed students (Allison Krause, Jeffrey Miller, Sandra Scheuer, and William Schroeder) were killed and nine others (Alan Canfora, John Cleary, Thomas Grace, Dean Kahler, Joseph Lewis, Donald MacKenzie, James Russell, Robert Stamps, and Douglas Wrentmore) were injured;

Whereas the site of the May 4 shootings was entered in the National Register of Historic Places, the official list of the Nation's historic places worthy of preservation, in February 2010;

Whereas, to preserve the memory of the May 4 shootings and encourage inquiry, learning, and reflection, Kent State has established a number of resources, including the May 4 Memorial, individual student memorial markers and scholarships in memory of the four students mentioned above who were killed, an experimental college course entitled "May 4, 1970 and its Aftermath", and an annual commemoration sponsored by the May 4 Task Force; and

Whereas Kent State has engaged the internationally renowned design services firm, Gallagher & Associates, to assist in the development of the May 4 visitors center as a central place where individuals can explore and better understand the May 4 shootings: Now therefore be it

*Resolved*, That the House of Representatives, in commemoration of the 40th year anniversary of the Kent State University shootings that occurred on May 4, 1970—

(1) recognizes the tragedy of the May 4 shootings and the implications that the shootings have had not only on Kent State and the local community, but also on the Nation and the world; and

(2) applauds the development of the May 4 visitors center as an additional primary resource to preserve and communicate the history of the May 4 shootings, its larger ethical and societal context and impact, and its enduring meaning for our democratic Nation.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from California (Ms. CHU) and the gentleman from Utah (Mr. BISHOP) each will control 20 minutes.

The Chair recognizes the gentlewoman from California.

##### GENERAL LEAVE

Ms. CHU. Mr. Speaker, I request 5 legislative days in which Members may revise and extend their remarks and insert extraneous material into the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Ms. CHU. Mr. Speaker, I yield myself such time as I may consume.

I rise today to commemorate the 40th anniversary of the Kent State University shootings. On May 4, 1970, members of the Ohio National Guard fired into a crowd of unarmed student demonstrators, killing four and wounding nine students.

Antiwar protests broke out on college campuses nationwide on Friday, May 1, following the announcement of the U.S. invasion of Cambodia as part of the Vietnam War. At Kent State University, students assembled in protest throughout the weekend. On May 4, the number of protesters grew in size until approximately 3,000 demonstrators and spectators were gathered on the commons area of the university. Ohio National Guardsmen, who were brought in as the protest grew, began firing in their direction.

Those who were lost that day were Allison Krause, a 19-year-old freshman honors student; Jeffrey Miller, a 20-year-old student who had recently transferred to the school; Sandra Scheuer, also 20, was simply walking to class with a friend when she came in the line of a bullet fired; and William Schroeder, who was not part of the protest and also on his way to class, died with schoolwork in his hands. In addition to those who perished, nine students were injured: Alan Canfora, John Cleary, Thomas Grace, Dean Kahler, Joseph Lewis, Donald MacKenzie, James Russell, Robert Stamps, and Douglas Wrentmore. All survived, but their lives were forever changed.

The site of the tragic campus shootings that occurred 40 years ago was just recently entered into the National Register of Historic Places, the official list of the Nation's historic places worthy of preservation. In order to preserve the memory of the May 4 shootings and encourage inquiry, learning and reflection, Kent State has established a May 4 memorial, as well as individual student memorial markers and scholarships in memory of the four students who lost their lives that day.

The university has also begun steps in the development of a May 4 visitors center which will serve as a central place where individuals can explore and better understand the shootings that took place on that terrible day.

Mr. Speaker, once again I express my support for House Resolution 1272 and the development of the May 4 visitors center as an additional primary resource to preserve and communicate the history of the May 4 shootings, its larger ethical and societal context and impact, and its enduring meaning for our democratic Nation.

I thank the gentleman from Ohio (Mr. RYAN) for bringing this bill forward, and I urge my colleagues to support this measure.

I reserve the balance of my time.

Mr. BISHOP of Utah. Mr. Speaker, I yield myself such time as I may consume.

House Resolution 1272 commemorates the 40th anniversary of the May 4, 1970, Kent State University shootings. On May 4, 1970, people gathered at Kent State University in Kent, Ohio, protesting American involvement in Vietnam. Hostilities escalated and four students, Allison Krause, Jeffrey Miller, Sandra Scheuer, and William Schroeder, were shot, and nine others were injured. This year, 2010, marks the 40th anniversary of this tragic event.

The event will always be remembered and has been commemorated in several ways. The site of the shooting, as has been mentioned, has been entered in the National Register of Historic Places. Kent State University has established memorial markers, scholarships in memory of the students, a collegiate course on the events and effects of the shootings, and an annual commemoration. Kent State has also begun to design a visitors center to help people explore and understand the event.

The death and injuries that resulted from the May 4 shootings at Kent State are no doubt tragic. Kent State University, the National Guard, and this Nation have learned from the events, and have worked to ensure it does not happen again. The shootings evoked a national response and had far-reaching effects.

It is important that we commemorate the students who were at Kent State University that day, and I urge my colleagues to join me in supporting this resolution.

I reserve the balance of my time.

Ms. CHU. Mr. Speaker, I am pleased to recognize the gentleman from Ohio (Mr. RYAN) for 2 minutes.

Mr. RYAN of Ohio. Mr. Speaker, I thank the gentlelady.

Forty years ago yesterday, May 4, 1970, Ohio National Guardsmen opened fired on students at Kent State University who were protesting the U.S. invasion of Cambodia and the ongoing war in Vietnam. Four unarmed students, Allison Krause, Jeffrey Miller, Sandra Scheuer, and William Schroeder, were killed. Nine others, Alan John, Thomas, Dean, Joseph, Donald, James, Robert and Douglas, were injured at the noon-time rally. These students were exercising their right guaranteed by the United States Constitution to freely assemble and dissent from their government. The Kent State shootings were followed 10 days later by the shootings of two students protesting at Jackson State College in Mississippi.

The tragedy at Kent State has had a broad resonance in American history. Richard Nixon's former chief of staff, H.R. Haldeman, wrote in his book "The Ends of Power" that the Kent State shootings began the slide into the Watergate crisis, eventually dooming the Nixon Presidency. The shootings led to an uptick in student protests across the country, which prompted Richard Nixon to push for a series of unconsti-

tutional moves to target his political enemies. These culminated in the Watergate break-in 2 years after the Kent State shootings.

Kent State University has established a number of resources to honor the 13 students shot on May 4, 1970. The university has established the May 4 Memorial; Kent B'nai B'rith Hillel Marker; individual student markers and scholarships in memory of Allison Krause, Jeffrey Miller, Sandra Scheuer, and William Schroeder; May 4 collections maintained by the university libraries, the department of art, and the Kent State Museum; the Center for Peaceful Change, now rededicated as the Center for Applied Conflict Management; and an experimental college course entitled "May 4, 1970 and Its Aftermath"; an annual Symposium on Democracy; annual commemorations sponsored by the May 4 Task Force; and recognition of the site on the National Register of Historic Places.

The SPEAKER pro tempore. The time of the gentleman has expired.

Ms. CHU. I yield the gentleman an additional 30 seconds.

Mr. RYAN of Ohio. We were honored, Mr. Speaker, several nights ago to have our colleague, JOHN LEWIS, attend and serve as the keynote speaker of the 40th anniversary of the May 4 shootings. He delivered a passionate, insightful speech, keynote address, which the people of Kent State University and the city of Kent enjoyed. But as we were milling around after, there has always been this tension between what happened at Kent State that day and the community and the students, and one person said this brought healing to Kent and Kent State, and that is what JOHN LEWIS has done for us, and I hope this resolution in some way helps to continue the healing process.

Mr. BISHOP of Utah. Mr. Speaker, I yield back the balance of my time.

Ms. CHU. Mr. Speaker, I urge passage of House Resolution 1272, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from California (Ms. CHU) that the House suspend the rules and agree to the resolution, H. Res. 1272.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Ms. CHU. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

□ 1145

#### CONGRATULATING THE NATIONAL URBAN LEAGUE

Ms. CHU. Mr. Speaker, I move to suspend the rules and agree to the resolu-

tion (H. Res. 1157) congratulating the National Urban League on its 100th year of service to the United States, as amended.

The Clerk read the title of the resolution.

The text of the resolution is as follows:

H. RES. 1157

Whereas the National Urban League, formerly known as the National League of Black Men and Women, is a historic civil rights organization dedicated to elevating the standard of living in historically underserved urban communities;

Whereas, on its Centennial Anniversary, the National Urban League can look back with great pride on its extraordinary accomplishments;

Whereas, since its inception in 1910, the National Urban League has made tremendous gains in equality and empowerment in the African-American community throughout the United States;

Whereas the National Urban League began as a multiracial, diverse grassroots campaign by Mrs. Ruth Standish Baldwin and Dr. George Edmund Haynes;

Whereas the League has since expanded to 25 national programs, with more than 100 local affiliates in 36 States as well as the District of Columbia;

Whereas, during the Civil Rights movement, the League worked closely with A. Phillip Randolph, Dr. Martin Luther King, Jr., as well as many other exceptional leaders;

Whereas, throughout the 1970s, the League saw tremendous growth in its partnership with the Federal Government addressing race relations, delivering aid to urban areas, as well as making improvements in housing, education, health, and minority-owned small businesses;

Whereas the National Urban League employs a 5-point approach to increase the quality of life for Americans, particularly African-Americans;

Whereas the League's 5-point approach is accomplished through programs such as: "Education and Youth Empowerment", "Economic Empowerment", "Health and Quality of Life Empowerment", "Civic Engagement and Leadership Empowerment", and "Civil Rights and Racial Justice Empowerment";

Whereas through the League's Housing and Community Development division, programs such as "Foreclosure Prevention", "Homeownership Preparation", and "Financial Literacy"; the League was able to aid over 50,000 people in 2009;

Whereas with assistance provided by the League's "Foreclosure Prevention" program, 3,000 people were able to avoid filing foreclosure in 2009;

Whereas through the League's Education and Youth Development division, programs such as "Project Ready" ensure that students will be prepared for the transition from high school to college, or in joining the workforce;

Whereas the National Urban League publishes the "State of Black America", an annual report analyzing social and economic conditions affecting African-Americans that includes their Equality Index, a statistical measure of the disparities between Blacks and Whites across 5 categories: economics, education, health, civic engagement, and social justice;

Whereas the League's programs not only emphasize the importance of leadership and community in local areas but also enhance the quality of life by studying and addressing specific problems within the communities;

Whereas throughout the League's 100 years of service the organization has assisted millions of Americans and especially African-Americans in combating poverty, inequality, and social injustice;

Whereas the League has outlined 4 aspirational goals to increase access to education, jobs, housing, and health care to mark its centennial anniversary as part of its I AM EMPOWERED campaign;

Whereas the work of the League has been pivotal in improving the lives of millions of African-Americans through community-oriented programs, civil rights, and leadership opportunities; and

Whereas the National Urban League remains an essential organization today: Now, therefore, be it

*Resolved*, That the House of Representatives—

(1) congratulates the National Urban League on its 100th year of service to the United States;

(2) expresses its deep gratitude for the hardworking and dedicated men and women of the League who, in the last 100 years, have struggled to improve American society and the lives of all Americans; and

(3) commends the League's ongoing and tireless efforts to continue addressing areas of inequality and fighting for the rights of all Americans to live with freedom, dignity, and prosperity.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from California (Ms. CHU) and the gentleman from Utah (Mr. BISHOP) each will control 20 minutes.

The Chair recognizes the gentlewoman from California.

GENERAL LEAVE

Ms. CHU. Mr. Speaker, I request 5 legislative days during which Members may revise and extend their remarks and insert extraneous material on House Resolution 1157 into the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Ms. CHU. I yield myself such time as I may consume.

Mr. Speaker, it is with great honor and privilege that I rise in support of House Resolution 1157 in commemoration and recognition of the National Urban League's 110th anniversary and their pursuit of civil rights and economic empowerment for all people.

Founded in 1910 and headquartered in New York City, the National Urban League is a preeminent voice for the civil rights of African Americans and for improving the quality of life in our urban communities. Through their programs, the League provides direct services to more than 2 million people nationwide through more than 100 local affiliates in 36 States and the District of Columbia.

With its 100th anniversary, the League commemorates a rich history of service and advocacy. In what started as a grassroots movement for equality, Mrs. Ruth Standish Baldwin and Dr. George Edmund Haynes provided crucial support to African Americans moving to urban centers in the early 1900s. The League worked tirelessly to reduce the discrimination and pervasive inequality in our Nation's cities.

The League grew in size and influence with our Nation's civil rights movement in the 1960s. They expanded their advocacy operations and established social service initiatives in housing, health, education, and minority business development.

This national organization exemplifies the ideals of service and outreach and has been a tremendous force in enhancing opportunities for education, economic empowerment, health, and quality of life, civic engagement, and civil rights and social justice.

I would like to extend my congratulations and appreciation to the National Urban League for their 100 years of exceptional dedication and service, and I wish this organization continued success in the great work that they do for years to come.

I would also like to thank and congratulate the countless volunteers and staff of the National Urban League for their commitment to furthering the organization's mission of equality, and I join with them in celebrating the League's historic milestone.

I thank Representative HASTINGS for introducing this resolution, and I urge my colleagues to support this bill.

I reserve the balance of my time.

Mr. BISHOP of Utah. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today also in support of House Resolution 1157, congratulating the National Urban League on its 100th year of service to the United States, and I appreciate the gentleman from Florida for having introduced this piece of legislation.

The National Urban League is a non-partisan civil rights organization based in New York City that advocates on behalf of African Americans and against racial discrimination in the United States. It is the oldest and largest community-based organization of its kind in this Nation.

Founded in New York City on September 29, 1910, by Ruth Standish Baldwin and Dr. George Edmund Haynes, among others, it merged with the Committee for the Improvement of Industrial Conditions among Negroes in New York, which was founded in 1906, and the National League for the Protection of Colored Women, which was founded a year earlier, and was renamed the National League on Urban Conditions.

The National Urban League helped train black social workers and worked in various other ways to bring educational and employment opportunities to blacks. Its research into the problems facing employment opportunities, recreation, housing, health and sanitation and education spurred the League's quick growth. By the end of World War I, the organization had 81 staff members working in 30 cities. In 1920, it took its present name.

Today, this organization remains committed to improving the lives of Americans. There are more than 100 local affiliates in 36 States and the District of Columbia providing direct serv-

ices that impact the lives of more than 2 million people nationwide. We congratulate the National Urban League for 100 years of service to our Nation, and I ask my colleagues to support this resolution.

I reserve the balance of my time.

Ms. CHU. Mr. Speaker, I am pleased to recognize the gentleman from Florida (Mr. HASTINGS) for 5 minutes.

Mr. HASTINGS of Florida. Mr. Speaker, I thank the distinguished gentlewoman from California.

My good friend AL GREEN, whom I am pleased to serve with in the House of Representatives, and I introduced this legislation to congratulate the National Urban League on celebrating its 100th anniversary. I believe he and I also speak not only for substantial numbers of House Members but certainly for all of the members of the Congressional Black Caucus in this congratulatory set of remarks.

As was said, since its founding in 1910 by George Haynes and Ruth Baldwin, this organization has grown from one small housing department into a comprehensive national organization.

I am immensely proud of my own affiliation with the Urban League going back over 35 years now. In 1974, I was one of the founding members of the National Urban League of Broward County, the 104th affiliate chapter in the United States. Our goal then was to help alleviate some of the racial tensions felt throughout the community during desegregation.

I went on to serve on the original board of directors under a tremendous executive director named Leonard Gainey for the local chapter, and we worked to empower the community, increase educational opportunities for our children, and change lives through strong advocacy for essential public services.

The League has made great advances in the realm of civil rights. I knew Whitney Young, who has no peer in this area, who worked closely with leaders such as A. Philip Randolph and Martin Luther King. The League assisted in planning the 1963 March on Washington and carried on the hard work of advocating for equality and opportunity in that tumultuous era. The magnitude of these accomplishments, and countless others, cannot be understated.

The right to an equal education for black Americans has developed into a program aimed at helping these students use their education to propel themselves into leadership roles in their respective communities. Through workshops, summer programs, hands-on learning opportunities, and other endeavors, the League enriches the quality of life for black Americans of all ages and, by that, enriches our country.

With over 100 field offices around the country, League leaders are pillars of their communities, helping to organize campaigns to, in the League's own words, "enable African Americans to

secure economic self-reliance, parity, power and civil rights.”

Under the outstanding guidance of extraordinary leaders and everyday men and women, the National Urban League has been at the forefront of the great social efforts of the last century.

I would be terribly remiss if I did not mention the leadership of Vernon Jordan, who was a classmate of mine in law school; Percy Lee, who was a classmate of mine in high school; T. Willard Fair, who I was not a classmate with, but learned to know, learned from and loved through the years; as well as John Jacobs, who I do share fraternity membership with and good friendship; and the new leader now, Marc Morial, as well.

Although we can take great pride in the many exceptional accomplishments of the National Urban League, its work is far from over. With 100 years of experience behind them, the hard-working and dedicated men and women of the National Urban League are well-poised to carry forth its important mission through the next century of progress.

Mr. Speaker, I urge my colleagues to support this important legislation congratulating the National Urban League for its 100 outstanding years of service to our great Nation, and I again thank the gentlelady from California for the time.

Mr. BISHOP of Utah. Mr. Speaker, I reserve my time.

Ms. CHU. Mr. Speaker, I am pleased to recognize the gentleman from Texas (Mr. AL GREEN) for 3 minutes.

Mr. AL GREEN of Texas. Mr. Speaker, I thank the gentlelady for the time, and I want to thank the Honorable ALCEE HASTINGS, a most respected Member of this House. I am honored that he would present this resolution honoring a most respected organization in this country, the National Urban League.

The Honorable ALCEE HASTINGS has been a part of the avant-garde when it comes to human rights and civil rights and protecting those who are among the least, the last and the lost in society, which is what the Urban League seeks to do. One hundred years of service to the United States of America, and indirectly to the planet Earth because indirectly what you do for one, you do for all.

I am honored to mention that the honorable Marc Morial has continued the great tradition of leadership established in the Urban League. He is the current president and CEO. In Houston, we have the honorable Judson Robinson, who is the president and CEO of the Houston Area Urban League, and he has done a stellar job as well.

The Urban League is now and has always been an integrated organization, founded by two persons of different hues, and continues that legacy, that heritage, if you will, of representing all persons, but making sure that those who have been left behind have the opportunity to catch up.

I am honored to tell you that the Urban League has this goal of self-reli-

ance, and it perfects the goal of self-reliance by way of political parity, by way of making real the great and noble American ideal expressed in Baker v. Carr: one person, one vote. The Urban League seeks to cause those who were locked out of the process to have the opportunity to not only participate, but to have their votes mean something.

The Urban League seeks to have self-reliance through economic empowerment, the notion that equality of opportunity ought to exist for all within this great country. Equality of opportunity. Not give me something for nothing but give the opportunity to succeed on merits or fail on demerits, the opportunity to participate in the process.

One hundred years of service. One hundred years of combating poverty, inequality, and social injustice.

I close with this reminder, a cliché, a phrase, if you will, that is worn out, and it is worn because of a good reason, because it means something. That phrase is this: if we did not have the National Urban League, we would surely have to create it.

Mr. BISHOP of Utah. Mr. Speaker, I reserve my time.

Ms. CHU. Mr. Speaker, I am pleased to recognize the gentlewoman from Ohio (Ms. SUTTON) for 2 minutes.

Ms. SUTTON. Mr. Speaker, I thank the gentlelady for her time and the leadership that she is displaying here and on so many issues. I also want to thank my friend, Representative ALCEE HASTINGS, for his leadership in bringing this very appropriate resolution to the floor.

I rise today in support of House Resolution 1157, to honor and congratulate the National Urban League on their 100th year of giving back to our communities.

I want to thank the leaders in our communities of the Urban League: Bennett Williams, who has the leadership of the Akron Urban League; and Fred Wright, who is the leader of the Lorain County Urban League. Each of these affiliates in Akron and Lorain has stood tall and served as a pillar in our community through the difficult times that many have faced over the past years.

This year, the Akron Urban League will celebrate its 85th anniversary of serving the Akron community, fighting to eliminate the disparities that African Americans face, and helping others who face disadvantages in our community. The Akron Urban League has set out on an aggressive list of programs for adults, one which focuses on career training and pairs each student with a mentor from the local corporate community.

The Lorain County Urban League has served Lorain County for 30 years, empowering African Americans and the disadvantaged. In Lorain County, they offer opportunities such as a youth empowerment program, a program designed to give our young people the

preparation and the skills that they need for the 21st century careers through education and community service.

Both the Akron and Lorain County Urban League affiliates mean a great deal to northeast Ohio and to our country.

Putting people back to work remains my top priority in Congress, and the National Urban League and its affiliates in Lorain County and Akron are steadfastly dedicated to this mission.

Mr. JOHNSON of Georgia. Mr. Speaker, I rise today to commend the National Urban League on the 100th anniversary of its organization.

Mr. Speaker, I am honored to be able to give my congratulations and support in this Chamber today to the National Urban League, one of the oldest civil rights organizations in the United States. Established in 1910 as the Committee on Urban Conditions Among Negroes, the National Urban League continues to this day to be a vital community-based organization dedicated to empowering African Americans and improving the standard of living in underprivileged urban neighborhoods.

With over a hundred local branches across our nation, the National Urban League is a living testament to the good that can be accomplished when citizens come together to work for the betterment of their communities. This landmark organization has provided immense support to urban communities throughout the years by offering educational opportunities for youth, expanding civic engagement and community wellness in urban neighborhoods, defending racial justice, and working to improve the economic conditions of African Americans. For example, the Atlanta Entrepreneurship Center, established by the Atlanta Urban League in 2003, works to aid small and medium-sized minority-owned businesses in the urban community by offering much-needed resources and financial advice to minority business owners.

The famous American civil rights leader and former President of the National Urban League, Whitney Moore Young, Jr., was once quoted as saying, “every man is our brother, and every man’s burden is our own. Where poverty exists, all are poorer. Where hate flourishes, all are corrupted. Where injustice reigns, all are unequal.” The National Urban League’s unwavering commitment to equality exemplifies the philosophy of the late Whitney Young and has brought an inestimable amount of good to urban communities since its inception in 1910.

I would like to commend my colleague from Florida, the Honorable ALCEE HASTINGS, for bringing forth the resolution to congratulate the National Urban League on its 100th year of service.

Ms. EDDIE BERNICE JOHNSON of Texas. Mr. Speaker, I rise today in support of H. Res. 1157, to congratulate the National Urban League on its 100 year of service to the United States.

The National Urban League can look back with great pride on its extraordinary accomplishments, as we mark the organization’s centennial anniversary. Since its inception in 1910, the National Urban League has made tremendous gains in equality and economic empowerment in the African-American community throughout the United States. Today,

the League has become an essential tool in economic advancement, as it has expanded to 25 national programs, with more than 100 local affiliates in 36 states as well as the District of Columbia.

The beginnings of this organization can be traced to two remarkable individuals, Mrs. Ruth Standish Baldwin and Dr. George Edmund Haynes, who founded the League as a multiracial and diverse grassroots campaign. Their efforts in forming the National League of Black Men and Women, later to be known as the National Urban League, began as a civil rights organization dedicated to elevating the standard of living in historically underserved urban communities. The fledgling organization counseled black migrants from the South, helped train black social workers, and worked in various other ways to bring educational and employment opportunities to African Americans.

Under the leadership of Whitney M. Young, Jr., the League substantially expanded its fundraising ability, and, most critically, made the League a full-time partner in the Civil Rights Movement. Lending its resources to the pursuit of equality, it hosted at its New York headquarters the meetings of A. Philip Randolph, Dr. Martin Luther King, Jr., and other civil rights leaders to plan the 1963 March on Washington. Furthermore, Young was a forceful advocate for greater government and private sector efforts to eradicate poverty. His call for a domestic Marshall Program, a ten-point program designed to close the huge social and economic gap between black and white Americans, significantly influenced the discussion of the Johnson Administration's War on Poverty legislation.

My district of Dallas, Texas, has benefited greatly by the community oriented services provided by the Urban League of Greater Dallas. Under the leadership of chapter president, Dr. Beverly Mitchell-Brooks, the Urban League's facility provides an environment where education and training are chosen as paths to self-reliance. Dallas residents are prepared for the world of work, home ownership, and health education through classes and training seminars. In addition to job training, scholarship programs are in place to help students realize their dream of earning a college degree that may otherwise be blocked by a families' limited income.

As we stand in the aftermath of this economic downturn, the role of the National Urban League has become vital as entire communities seek guidance and relief from current economic conditions. Through the League's Housing and Community Development Division, programs such as "Foreclosure Prevention", "Homeownership Preparation," and through "Financial Literacy" were able to aid over 50,000 people in 2009. Furthermore, with assistance provided by the League's "Foreclosure Prevention" program, 3,000 people were able to avoid filing foreclosure in 2009.

Mr. Speaker, if past is prologue, then the National Urban League's exemplarily 100-year history of empowering the lives of millions of African Americans gives me great confidence in the organization's ability to address the challenges of the 21st century.

Mr. VAN HOLLEN. Mr. Speaker, I stand today to recognize the National Urban League for its century of civil rights leadership and for its dedication to ensuring that all Americans

enjoy the benefits of equal justice and economic empowerment.

Since 1910, the National Urban League has worked to elevate the living standards of American families in historically underserved urban areas. The Urban League was founded to advocate on behalf of the tens of thousands of African Americans who began migrating to northern American cities in the early 20th century. Committed to social justice and equality, the Urban League worked to empower these men and women, many of whom had fled the Jim Crow south for the north to escape economic, social and political oppression only to find few employment opportunities, limited access to education and substandard housing. For a century, the Urban League has fought tirelessly to see that all Americans, regardless of race, have equal access to a good education, a good living wage, and safe and affordable housing.

With appreciation for a century of service to the American people, I wish the National Urban League continued success for the years to come.

□ 1200

Mr. BISHOP of Utah. Mr. Speaker, I urge once again support of this resolution, and I yield back the balance of my time.

Ms. CHU. Mr. Speaker, I have no further requests for time. I urge passage of House Resolution 1157, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from California (Ms. CHU) that the House suspend the rules and agree to the resolution, H. Res. 1157, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the resolution, as amended, was agreed to.

A motion to reconsider was laid on the table.

#### RECOGNIZING NATIONAL TEACHER APPRECIATION WEEK

Ms. CHU. Madam Speaker, I move to suspend the rules and agree to the resolution (H. Res. 1312) recognizing the roles and contributions of America's teachers to building and enhancing our Nation's civic, cultural, and economic well-being, as amended.

The Clerk read the title of the resolution.

The text of the resolution is as follows:

H. RES. 1312

Whereas education and knowledge are the foundation of America's current and future strength;

Whereas teachers and other education staff have earned and deserve the respect of their students and communities for their selfless dedication to community service and the future of our Nation's children;

Whereas the purpose of "National Teacher Appreciation Week", held during May 3, 2010, through May 7, 2010, is to raise public awareness of the unquantifiable contributions of teachers and to promote greater respect and understanding for the teaching profession; and

Whereas students, schools, communities, and a number of organizations representing

educators are hosting teacher appreciation events in recognition of "National Teacher Appreciation Week": Now, therefore, be it

*Resolved*, That the House of Representatives thanks teachers and promotes the profession of teaching by encouraging students, parents, school administrators, and public officials to participate in teacher appreciation events during "National Teacher Appreciation Week".

The SPEAKER pro tempore (Ms. MCCOLLUM). Pursuant to the rule, the gentlewoman from California (Ms. CHU) and the gentleman from Utah (Mr. BISHOP) each will control 20 minutes.

The Chair recognizes the gentlewoman from California.

GENERAL LEAVE

Ms. CHU. Madam Speaker, I request 5 legislative days during which Members may revise and extend and insert extraneous material on House Resolution 1312 into the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Ms. CHU. Madam Speaker, I yield myself as much time as I might consume.

Madam Speaker, I rise today to recognize the important role teachers play in the education of our Nation. This week, May 3 through 7, we celebrate National Teacher Appreciation Week. The National PTA created this week in 1984 to show gratitude to the approximately 3.2 million teachers in the United States, and to thank them for contributing to the civic, cultural, and economic well-being of our Nation. This National Teacher Appreciation Week is a chance for us to recognize the selflessness and dedication that teachers show to our children every day.

We know that having teachers is integral to the educational outcomes of our Nation's youth. Research tells us that teacher quality accounts for the majority of variance in student achievement. Highly qualified teachers serve as excellent role models and instill a love for knowledge and lifelong learning in our students. They also shape tomorrow's leaders and prepare America's diverse student population with the skills it needs to compete in the 21st century workforce.

Teaching is a skilled practice. Teachers reflect on their lessons and modify instruction to reach the broad range of needs of their students in their classrooms. Quality teachers hone their skills and are experts not only in their subject matter, but also at connecting with young people and making learning come alive. Teaching is a dynamic profession, and educators must continuously engage in quality professional development in order to sharpen their techniques and increase their own knowledge.

Unfortunately, research has shown us the negative effects of teacher shortages. With the economic downturn, we have seen too many States turn to teacher layoffs to address budget deficits. Additionally, over the next 4

years more than a third of the Nation's 3.2 million teachers may retire. It is imperative that schools and communities continue to support our teachers if we are to educate our children to not only compete, but to lead and innovate in the 21st century economy.

I would like to extend my congratulations to the 2010 National Teacher of the Year, Ms. Sarah Brown Wessling, an English teacher at Johnston High School in Johnston, Iowa. Ms. Wessling teaches 10th through 12th graders at Johnston High, and is recognized for her innovative, learner-centered teaching methods, and her passion for quality instruction. We recognize Ms. Wessling's hard work and the example she sets for our Nation's teachers.

Madam Speaker, once again I express my support for National Teacher Appreciation Week. I encourage everyone to take a moment and to reflect on a motivational teacher that helped you realize your potential and reach your dreams. I want to thank Representative GRAVES for bringing this resolution to the floor, and I urge my colleagues to pass this resolution.

I reserve the balance of my time.

Mr. BISHOP of Utah. Madam Speaker, I yield myself such time as I may consume.

I rise today in support of House Resolution 1312, and also mention a conflict of interest since I did spend 28 years as a public school teacher before I joined this august body here. This resolution recognizes the roles and contributions of America's teachers in building and enhancing our Nation's civic, cultural, and economic well-being, and supporting National Teacher Appreciation Week.

Teachers provide one of the greatest services to our youth, which is education. Educators bear the responsibility of teaching the next generation, and, apart from parents, are one of the primary sources of knowledge and values of our kids. In today's challenging learning environment, teachers provide more than economic leadership. Teachers plan and organize classroom activities, they assess student performance, they understand the basic needs of students, they encourage them to improve, working closely with parents as they relate to students' performance and discipline, they motivate students, encourage them to participate in extracurricular activities, they make the highways safe, and entertain the community on Friday nights.

Showing teachers appreciation and recognition during the upcoming National Teacher Appreciation Week is a terrific act of gratitude that reminds us of how important teachers are, and reminds us of what an integral role they play in our lives.

Teachers today devote time to professional development, their own education, and on class preparation outside the classroom. Most teachers spend much longer than the official school day working on teaching duties, and often spend their own money to

meet the needs of their students. Teachers make these time, energy, and monetary commitments, and they deserve recognition for such.

Today we also recognize the importance of having well-trained, dedicated, and skilled teachers in schools. We honor all teachers who have made a difference by preparing tomorrow's leaders.

I also want to thank my colleague from Missouri (Mr. GRAVES) for introducing this resolution, unfortunately 7 years after I retired, but introducing it nonetheless. I ask for your support.

I reserve the balance of my time.

Ms. CHU. Madam Speaker, I am pleased to yield 2 minutes to the gentlewoman from California (Ms. LINDA T. SÁNCHEZ).

Ms. LINDA T. SÁNCHEZ of California. I would like to thank my colleague.

Madam Speaker, I rise in recognition of National Teacher Appreciation Week. This is a time to honor teachers for the positive impact they make in our lives. I thank the gentleman from Missouri for introducing this legislation.

Teachers fill many roles. They inspire students to set and reach goals. They are role models, motivators, and mentors. Most importantly, they help students develop the knowledge and skills they need to understand the world and to become a productive part of it. They work with limited resources to ensure that our students receive a quality education.

There are so many teachers in my district who work hard to open students' minds to ideas, knowledge, and dreams, but today I want to mention just three:

Julie Wright, who teaches first grade at Gardenhill Elementary School in La Mirada. Recently, Ms. Wright was nominated Teacher of the Year. Outside of the classroom, she invests her time in the local community by participating in the PTA and the Girl Scouts.

Pattie Blasnick is a special day class teacher at Ada S. Nelson Elementary School. Because of her patience and dedication to her special needs students, she was selected as the Los Nietos Teacher of the Year for 2009–2010.

Juvenal Martinez is a sixth grade teacher at Aeolian School who was recently honored for outstanding service in education and agriculture because of his commitment to increasing student and community knowledge about agriculture, horticulture, and nutrition.

I encourage everyone to take a moment to let a special teacher know how much they touched your life.

Ms. CHU. Madam Speaker, I have no further requests for time, and I reserve the balance of my time.

Mr. BISHOP of Utah. Madam Speaker, I yield myself as much time as I may consume.

Obviously, this is an issue that is very dear to my heart at the same time, as I know full well how dedicated

teachers are in putting in of their own time and their own effort to make their classrooms a success. And it is one of those particular areas in which they need to be recognized.

It would be nice if we could recognize them in other ways that are more substantial and maybe monetarily more satisfying, but at least to recognize the fact that teachers do put of themselves and give of themselves in an effort to try and deal and work with the future generations. That is one of those things that cannot be ever underestimated or underidentified.

So I appreciate the fact that this time, which is called National Teacher Appreciation Week, an entity that was started by the PTA, is indeed one of those elements that we should take the time to recognize the significant factor, the significant effort that all the teachers make in not only our public schools but our private schools as well, and indeed you can probably expand this in some particular way to extend to those who are teaching at home, which means our parents are teachers in and of themselves. They too need to be recognized for the commitment they make to our students. It is an important effort. It is an important entity.

Madam Speaker, I reserve the balance of my time.

Ms. CHU. As a teacher who was in the classroom for 20 years myself, I deeply appreciate this resolution. And it is a very timely one, especially as we go into reauthorization of the Elementary and Secondary Education Act.

I reserve the balance of my time.

Mr. BISHOP of Utah. Madam Speaker, I would like to yield such time as he may consume to the sponsor of this particular resolution, the gentleman from Missouri (Mr. GRAVES).

Mr. GRAVES. Madam Speaker, I rise today in strong support of H. Res. 1312, a resolution recognizing the significant contributions of our Nation's teachers. I want to thank Chairman MILLER and Ranking Member KLINE for allowing this measure to come to the House floor today. I also want to thank Representative GUTHRIE and my many colleagues who have joined me as original cosponsors in moving forward this important tribute.

The goal of H. Res. 1312 is to promote the profession of teaching and honor those who enter into it. There are other jobs with better pay, shorter hours, and oftentimes less hassle than teaching. However, each year thousands of college graduates choose teaching as a profession. And it in no small part is a result of the impact their own teachers had on them.

In addition, I urge my colleagues to take part in National Teacher Appreciation Week, held from May 3 to May 7. It is designed to provide a means for students, parents, and the entire community to come together and participate in events and activities that show our appreciation for teachers and their selfless dedication to community service and the future of our Nation's children.

In closing, I once again thank my colleagues for taking the time today to recognize the profession of teaching, and encourage the strong support of this resolution.

Ms. RICHARDSON. Madam Speaker, I rise today in support of H. Res. 1312, a resolution celebrating the roles and contributions of America's teachers to building and enhancing our Nation's civic, cultural, and economic well-being. On National Teacher Day, thousands of communities and schools take time to honor their local educators and acknowledge the crucial role that teachers play in making sure that quality education is a right for every student, not a privilege for some.

I strongly support this resolution because I believe that we in Congress must do our part to thank those teachers who have dedicated their lives to providing a quality education for all students, regardless of socioeconomic status, race, ethnicity, gender, or religion. We trust our teachers with our Nation's most precious asset—our children—and we must pause to thank them for the seriousness with which they take that charge.

In my district alone, there are thousands of teachers working hard every single day to make sure that the students in Long Beach, Carson, Compton, Signal Hill, and Watts develop a love of life-long learning and that they have the tools and the knowledge they need to succeed in school and in life. Teachers do more than just teach; they also help build communities. They foster a sense of school community and they bring learning to the neighborhoods and communities that surround our schools. The NEA has asked that on National Teacher Day this year we do more than just pay lip service to our teachers. Better than an apple or a thank you card, a community's active support of the work that educators do to teach and care for the community's students would be ample reward.

But our recognition and support should not stop there. Many States have announced this year that they will solve their budget crises by laying off thousands of teachers and staff from our public schools. For example, in my home city of Long Beach, more than 1,000 teachers, counselors and social workers were formally notified in March that they may lose their jobs at the end of this school year. I was particularly upset by this news because Long Beach Unified School District is one of the best urban school districts in the country. It was awarded the prestigious Broad Prize for excellence in Urban Education in 2003, and it has been nominated for the prize four times since the prize's inception in 2002. The last thing we should do is lay off our Nation's teachers, particularly in places such as Long Beach Unified School District where the teachers and staff are out-performing other schools throughout the country. We should celebrate and recognize those teachers and schools that are excelling, and use them as the model for how to improve teachers and schools that are struggling to meet their standards.

We are facing one of the worst economic downturns in our country's history and I know that we must make tough choices about where to invest our scarce resources. However, our children are our future and without a proper, high-quality education they will not have the tools they need to succeed. I believe we must honor the commitment our teachers have made to our children by finding ways to bal-

ance states' budgets that do not result in widespread layoffs for public school educators and staff. Education is a civil right and we in Congress must do our part to protect that right for all children in all communities around the country.

I applaud our Nation's teachers for their dedication to educating our most valued population in this country—our children. Without high-quality teachers in all schools, many of our children would be at a great disadvantage academically. Our teachers, particularly those who dedicate their lives to teaching in underserved communities, do their part to ensure that all children have the tools they need to succeed every day in school and to contribute to society's future. I ask my fellow colleagues to join me in supporting H. Res. 1312.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I rise today in support of H. Res. 1312 to recognize the roles and contributions of America's teachers in building and enhancing our Nation's civic, cultural, and economic well-being.

Education is the backbone of our society, and perhaps Thomas Jefferson summed it up best when he said, "Whenever the people are well-informed, they can be trusted with their own government." Simply put, the ability for our society to function and our democracy to work properly is dependent on a well-educated and informed electorate. Because of this, teachers play such a pivotal and vital role in our society, and it is important that we recognize their contributions to the future of our country.

This year, May 3–7 is teacher appreciation week, and I am proud to honor our teachers during this time. In Dallas, we have some of the best students and educators in the country, and I am incredibly proud of the work our teachers do to enhance the lives of our young people. The sacrifices they make are truly extraordinary, and I commend them on their efforts.

Madam Speaker, I ask my fellow colleagues to join me today in recognizing our teachers and supporting this resolution. Truly our teachers work tirelessly for our children, and by so doing, they are giving America a brighter future.

□ 1215

Mr. BISHOP of Utah. Madam Speaker, I yield back the balance of my time.

Ms. CHU. Madam Speaker, I urge passage of House Resolution 1312, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from California (Ms. CHU) that the House suspend the rules and agree to the resolution, H. Res. 1312, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the resolution, as amended, was agreed to.

A motion to reconsider was laid on the table.

#### NATIONAL CHARTER SCHOOL WEEK

Ms. CHU. Madam Speaker, I move to suspend the rules and agree to the reso-

lution (H. Res. 1149) supporting the goals and ideals of National Charter School Week, to be held May 2 through May 8, 2010.

The Clerk read the title of the resolution.

The text of the resolution is as follows:

#### H. RES. 1149

Whereas charter schools deliver high-quality education and challenge our students to reach their potential;

Whereas charter schools promote innovation and excellence in public education;

Whereas charter schools provide hundreds of thousands of families with diverse and innovative educational options for their children;

Whereas charter schools are public schools authorized by a designated public entity that are responding to the needs of our communities, families, and students, and promoting the principles of quality, choice, and innovation;

Whereas in exchange for the flexibility and autonomy given to charter schools, they are held accountable by their sponsors for improving student achievement and for their financial and other operations;

Whereas 39 States, the District of Columbia, and Guam have passed laws authorizing charter schools;

Whereas 4,956 charter schools, an increase of 292 schools from last school year, are now serving almost 1,500,000 children;

Whereas over the last 16 years, Congress has provided substantial support to the charter school movement through startup grants for planning, implementation, and dissemination of charter schools;

Whereas over 365,000 children are on charter school waiting lists nationally;

Whereas charter schools improve their students' achievement and often stimulate improvement in traditional public schools;

Whereas charter schools must meet the student achievement accountability requirements under the Elementary and Secondary Education Act of 1965 in the same manner as traditional public schools, and often set higher and additional individual goals to ensure that they are of high quality and truly accountable to the public;

Whereas charter schools must continually demonstrate their ongoing success to parents, policymakers, and their communities, some charter schools routinely measure parental satisfaction levels, and all give parents new freedom to choose their public school;

Whereas charter schools nationwide serve a higher percentage of low-income and minority students than the traditional public system;

Whereas charter schools have enjoyed broad bipartisan support from the Administration, Congress, State Governors and legislatures, educators, and parents across the United States; and

Whereas the 11th annual National Charter Schools Week, to be held May 2 through May 8, 2010, is an event sponsored by charter schools and grassroots charter school organizations across the United States to recognize the significant impacts, achievements, and innovations of charter schools: Now, therefore, be it

*Resolved*, That the House of Representatives—

(1) supports the goals and ideals of the 11th annual National Charter Schools Week;



(2) acknowledges and commends charter schools and their students, parents, teachers, and administrators across the United States for their ongoing contributions to education and improving and strengthening our public school system; and

(3) calls on the people of the United States to conduct appropriate programs, ceremonies, and activities to demonstrate support for charter schools during this weeklong celebration in communities throughout the United States.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from California (Ms. CHU) and the gentleman from Utah (Mr. BISHOP) each will control 20 minutes.

The Chair recognizes the gentlewoman from California.

GENERAL LEAVE

Ms. CHU. Madam Speaker, I request 5 legislative days during which Members may revise and extend and insert extraneous material on House Resolution 1149 into the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Ms. CHU. I yield myself such time as I may consume.

Madam Speaker, I rise today in support of House Resolution 1149, a resolution in support of the goals and ideals of National Charter School Week from May 2 through May 8, 2010, and to recognize the growing charter school movement in our Nation.

Since their inception in 1991, charter schools have offered a competitive education to many of our Nation's public school students and have helped drive school reforms across the country. Charter schools across the United States support diverse and innovative instruction and learning models. With autonomy and flexibility, charter schools can make timely decisions about how to structure the school day, which curricula best suits the needs of their students, and which types of staff will enrich the school communities. Additionally, quality charter schools form important partnerships with parents and with their surrounding communities.

This week, charter schools across the country will celebrate the 11th annual National Charter School Week. It is a great time to highlight the role these schools serve in driving education innovation and reform.

Today, there are almost 5,000 public charter schools, which are operating in 39 States and in the District of Columbia. They serve more than 1.5 million students, with many more students on waiting lists. To address this demand, many States and districts are welcoming charters to their neighborhoods. With the start of the school year, over 400 new public charter schools opened their doors to nearly 170,000 new students.

The growing charter school movement is also providing opportunities for many historically underserved communities. Nationally, charter schools serve a high percentage of minority

and low-income students. In fact, 58 percent of charter school students are minorities, and 35 percent qualify for free and reduced priced lunches. Quality charter schools are often able to achieve impressive academic results.

Madam Speaker, once again, I express my support for National Charter School Week, and I recognize the charter school movement and its 18-year history of promoting a high-quality public educational option—an option that is innovative, flexible, and responsive to community needs.

I thank Representative BISHOP for introducing this resolution, and I urge my colleagues to support this bill.

I reserve the balance of my time.

Mr. BISHOP of Utah. I yield myself such time as I may consume.

Madam Speaker, as you know, it is very difficult for me to speak without chalk in my hand at any given time.

Today, I rise to support House Resolution 1149, supporting the goals and ideals of National Charter School Week, which is being held now. Actually, it runs from May 2 through May 8 of this year. This week has been designated as the 11th annual Charter School Week.

Charter schools are innovative public schools that have unique freedoms and responsibilities. They explore new educational approaches, and they are free from some rules and regulations governing traditional public schools. In exchange for this freedom, charter schools are held to a higher level of accountability than traditional public schools might be.

Charter schools must demonstrate the success of their students' academic achievements to parents, to policymakers, to authorizers, and to their communities or face closure. Many charter schools have met and have exceeded in this challenge. Most charter schools meet necessary student achievement and accountability requirements, and they often set higher individual goals to ensure that they are of high quality and are truly accountable to the public. However, despite these innovative approaches and promising reports of parental satisfaction, charter schools often face unique and unusual obstacles in creating and replicating successful schools.

One such obstacle is State caps, which limit their growth. Twenty-six States and the District of Columbia have some type of limit, or cap, on charter school growth. Most caps restrict the number of charter schools allowed. Others limit the number of students that a single school may serve. These caps prohibit effective charter schools from being created and replicated and, thereby, from serving students in need, oftentimes in niche needs.

It is essential that Congress continues to support public charter school programs and that it continues to recognize the unique attributes and benefits of charter schools. These programs provide support for the development of

charter schools. These programs have helped to create a public charter school system all across this country—schools that work to improve academic achievement, oftentimes for low-income students.

It is important that the charter community is able to continue to provide a high-quality option based on innovation, on freedom from red tape, and on partnerships between parents and educators and that it is able to continue to give hope, oftentimes to disadvantaged and at-risk students across this Nation.

It is, indeed, one of those good things that we are doing in our school system, and I urge my colleagues to support this resolution.

Mr. FRELINGHUYSEN. Madam Speaker, I rise today in support of H. Res. 1149 which recognizes the important impact charter schools have on students across the nation who attend them.

Charter schools have been one of the fastest-growing innovative forces in education policy. In the past 4 years, 1,600 new charter schools opened and 500,000 additional public school students chose to enroll in charter schools nationwide.

In my home state of New Jersey, 68 approved charter schools serve more than 22,000 students in pre-kindergarten through grade 12. These schools, through creative solutions and selfless dedication, provide an invaluable service to children caught in failing public school systems.

I have been a longtime advocate of school choice. Giving parents options for their child's education not only helps to better educate students, but can also help to build stronger, more prosperous communities. As incubators of innovation in education, charter schools challenge other schools to do better.

Not every child in America is fortunate enough to attend a high performing public school or has the means to afford a first-rate private or parochial education. And, we all know the story of many failing public schools across the nation: Low graduation rates. High dropout rates. Low mathematics and reading scores. Charter schools, school vouchers and other programs that give families a choice in their child's education have and will continue to make a significant and positive impact on those statistics.

We can no longer be distracted by the ideological battles surrounding educational choice and competition while children graduate without the skills to succeed here at home, or even less so in our global economy.

Madam speaker, I close today in appreciation for the teachers and students of charter schools, and the communities and private donors that support them, for their contributions and achievements and I encourage my colleagues to do the same.

Mr. BISHOP of Utah. Madam Speaker, I yield back the balance of my time.

Ms. CHU. Madam Speaker, I urge passage of House Resolution 1149, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from California (Ms. CHU) that the House suspend the rules and agree to the resolution, H. Res. 1149.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the resolution was agreed to.

A motion to reconsider was laid on the table.

#### MOTHER'S DAY CENTENNIAL COMMEMORATIVE COIN ACT

Mr. MEEKS of New York. Madam Speaker, I move to suspend the rules and pass the bill (H.R. 2421) to require the Secretary of the Treasury to mint coins in commemoration of the centennial of the establishment of Mother's Day, as amended.

The Clerk read the title of the bill.  
The text of the bill is as follows:

H.R. 2421

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Mother's Day Centennial Commemorative Coin Act".

#### SEC. 2. FINDINGS.

The Congress hereby finds as follows:

(1) Anna Jarvis, who is considered to be the founder of the modern Mother's Day, was born in Webster, West Virginia on May 1, 1864.

(2) A resident of Grafton, West Virginia, Anna Jarvis dedicated much of her adult life to honoring her mother, Anna Reeves Jarvis, who passed on May 9, 1905.

(3) In 1908, the Andrews Methodist Episcopal Church of Grafton, West Virginia, officially proclaimed the third anniversary of Anna Reeves Jarvis' death to be Mother's Day.

(4) In 1910, West Virginia Governor, William Glasscock, issued the first Mother's Day Proclamation encouraging all West Virginians to attend church and wear white carnations.

(5) On May 8, 1914, the Sixty-Third Congress approved H.J. Res. 263 designating the second Sunday in May to be observed as Mother's Day and encouraging all Americans to display the American flag at their homes as a public expression of the love and reverence for the mothers of our Nation.

(6) On May 9, 1914, President Woodrow Wilson issued a Presidential Proclamation directing government officials to display the American flag on all government buildings and inviting the American people to display the flag at their homes on the second Sunday of May as a public expression of the love and reverence for the mothers of our nation.

#### SEC. 3. COIN SPECIFICATIONS.

(a) DENOMINATIONS.—The Secretary of the Treasury (hereinafter in this Act referred to as the "Secretary") shall mint and issue not more than 400,000 \$1 coins each of which shall—

(1) weigh 26.73 grams;  
(2) have a diameter of 1.500 inches; and  
(3) contain 90 percent silver and 10 percent copper.

(b) LEGAL TENDER.—The coins minted under this Act shall be legal tender, as provided in section 5103 of title 31, United States Code.

(c) NUMISMATIC ITEMS.—For purposes of section 5136 of title 31, United States Code, all coins minted under this Act shall be considered to be numismatic items.

#### SEC. 4. DESIGN OF COINS.

(a) DESIGN REQUIREMENTS.—The design of the coins minted under this Act shall be emblematic of the 100th anniversary of President Wilson's proclamation designating the second Sunday in May as Mother's Day.

(b) DESIGNATION AND INSCRIPTIONS.—On each coin minted under this Act there shall be—

(1) a designation of the value of the coin;  
(2) an inscription of the year "2014"; and  
(3) inscriptions of the words "Liberty", "In God We Trust", "United States of America", and "E Pluribus Unum".

(c) SELECTION.—The design for the coins minted under this Act shall be—

(1) selected by the Secretary after consultation with the Commission of Fine Arts; and

(2) reviewed by the Citizens Coinage Advisory Committee established under section 5135 of title 31, United States Code.

#### SEC. 5. ISSUANCE OF COINS.

(a) QUALITY OF COINS.—Coins minted under this Act shall be issued in uncirculated and proof qualities.

(b) COMMENCEMENT OF ISSUANCE.—The Secretary may issue coins minted under this Act beginning January 1, 2014, except that the Secretary may initiate sales of such coins, without issuance, before such date.

(c) TERMINATION OF MINTING AUTHORITY.—No coins shall be minted under this Act after December 31, 2014.

#### SEC. 6. SALE OF COINS.

(a) SALE PRICE.—Notwithstanding any other provision of law, the coins issued under this Act shall be sold by the Secretary at a price equal to the sum of the face value of the coins, the surcharge required under section 7(a) for the coins, and the cost of designing and issuing such coins (including labor, materials, dies, use of machinery, overhead expenses, and marketing).

(b) BULK SALES.—The Secretary shall make bulk sales of the coins issued under this Act at a reasonable discount.

(c) PREPAID ORDERS AT A DISCOUNT.—

(1) IN GENERAL.—The Secretary shall accept prepaid orders for the coins minted under this Act before the issuance of such coins.

(2) DISCOUNT.—Sale prices with respect to prepaid orders under paragraph (1) shall be at a reasonable discount.

#### SEC. 7. SURCHARGES.

(a) SURCHARGE REQUIRED.—All sales shall include a surcharge of \$10 per coin.

(b) DISTRIBUTION.—Subject to section 5134(f) of title 31, United States Code, all surcharges which are received by the Secretary from the sale of coins issued under this Act shall be promptly paid by the Secretary as follows:

(1) ½ to the Susan G. Komen for the Cure for the purpose of furthering research funded by the organization.

(2) ½ to the National Osteoporosis Foundation for the purpose of furthering research funded by the Foundation.

(c) AUDITS.—The Susan G. Komen for the Cure and the National Osteoporosis Foundation shall be subject to the audit requirements of section 5134(f)(2) of title 31, United States Code, with regard to the amounts received by the respective organizations under subsection (b).

(d) LIMITATION.—Notwithstanding subsection (a), no surcharge may be included with respect to the issuance under this Act of any coin during a calendar year if, as of the time of such issuance, the issuance of such coin would result in the number of commemorative coin programs issued during such year to exceed the annual 2 commemorative coin program issuance limitation under section 5112(m)(1) of title 31, United States Code (as in effect on the date of the enactment of this Act). The Secretary of the Treasury may issue guidance to carry out this subsection.

#### SEC. 8. BUDGET COMPLIANCE.

The budgetary effects of this Act, for the purpose of complying with the Statutory

Pay-As-You-Go Act of 2010, shall be determined by reference to the latest statement titled "Budgetary Effects of PAYGO Legislation" for this Act, submitted for printing in the Congressional Record by the Chairman of the Committee on the Budget of the House of Representatives, provided that such statement has been submitted prior to the vote on passage.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from New York (Mr. MEEKS) and the gentleman from West Virginia (Mrs. CAPITO) each will control 20 minutes.

The Chair recognizes the gentleman from New York.

#### GENERAL LEAVE

Mr. MEEKS of New York. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on this legislation and to insert extraneous material thereon.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from New York?

There was no objection.

Mr. MEEKS of New York. I yield myself such time as I may consume.

Madam Speaker, on Sunday, we will be celebrating Mother's Day. On May 9, 2014, we will be celebrating the 100th anniversary of the declaration by President Wilson of having Mother's Day celebrated on the second Sunday in May.

I speak in strong support of the bill on which Mrs. CAPITO also worked and drafted and for which she fought so hard to have a commemorative coin made for that day in honor of Mother's Day.

As you know, Anna Jarvis, who is considered to be the founder of the modern Mother's Day, was born in Webster, West Virginia, on May 1, 1864. She loved her mother so much that, when her mother passed, the Governor of West Virginia and others came around and said, What a great idea it is to celebrate mothers.

I don't know of a person in this House or in this Nation who does not appreciate the value of their mothers and the greatness that Mother's Day represents as it brings us together to celebrate mothers.

What a brilliant idea 100 years ago by the President, in following the lead of West Virginia, to determine that we are going to have this day of celebration for mothers. What better thing for us to do than to have a commemorative coin established, which would also raise money for two very important organizations.

One half of the profits, which would be received from the surcharge of \$10 per coin, would benefit women's causes, including the Susan G. Komen for the Cure. This would further research funded by the organization. The other half of the profits would go to the National Osteoporosis Foundation for the purpose of further research funded by that foundation.

So, Madam Speaker, I stand here today in strong support of the passage

of the commemorative coin to celebrate the 100th anniversary, the centennial, of Mother's Day as declared by President Wilson.

I reserve the balance of my time.

Mrs. CAPITO. I yield myself such time as I may consume.

I want to thank the gentleman from New York, not only for his support of this bill but also for his eloquent statement in support, not just of the coin but of mothers in general. I want to thank him for yielding time to me.

Madam Speaker, as he said, this Sunday, families across the Nation will gather to honor their mothers and grandmothers. By the way, I am a new grandmother. I had to put that in. They will show their gratitude for the contributions these women have made not only to their immediate families but also to their communities at large. The tradition of honoring our mothers on the second Sunday in May goes back almost a century. It is a very interesting and quite simple history.

The tradition of Mother's Day began in the mountains of Appalachia, when a woman named Anna Jarvis sought a more formal way to honor her mother. Her mother's name was Anna Reeves Jarvis, who had passed away in 1905. Ms. Jarvis, a native of Webster County in the wilds of West Virginia, began working with the Andrews Methodist Episcopal Church of Grafton, West Virginia, to honor her mother and her mother's contributions to the community.

In 1908, the church officially proclaimed the third anniversary of Anna Reeves Jarvis' passing to be Mother's Day, but Anna Jarvis was not to be deterred. She continued her efforts to honor mothers across the State of West Virginia. In 1910, she was successful in lobbying and in encouraging the Governor of West Virginia to issue the first Mother's Day proclamation, encouraging all West Virginians to attend church and to wear white carnations in honor of their mothers.

□ 1230

Ms. Jarvis built upon her success at home and began a nationwide effort to have Federal recognition of Mother's Day. After 4 years of hard work and dedication, President Woodrow Wilson issued a presidential proclamation in 1914 encouraging all Americans to fly the American flag at their homes on the second Sunday of May as a public expression of the love and reverence for mothers of our Nation.

West Virginians, we are very proud of our heritage and of the role that our State played in the creation and founding of Mother's Day.

Last year I introduced this underlying legislation, which calls for the minting of a commemorative coin in 2014 to honor the centennial of proclaiming and designating the second Sunday in May as Mother's Day. This coin will be minted in 2014, and as the gentleman from New York expressed, the proceeds of the sales of the coin

will go to the Susan G. Komen Foundation and also to the National Osteoporosis Foundation. I wanted to pick foundations that I knew were dedicated to women's health so that the money will be used for research and development to help the mothers of the future cope with the tragic consequences of osteoporosis or cancer.

As an aside, I would like to wish my mother, Shelley Riley Moore, a very happy and wonderful Mother's Day this Sunday. She has been a very special person in my life and in the life of my entire family. And while that's a personal aside, I know we all feel the same way about our mothers, and taking the time to tell them. I would encourage everyone to do that.

I would like to thank the 291 Members of the House who have joined me in this effort allowing the bill to be considered today. I would encourage the passage of this bill, and again I would encourage the recognition of the place that the mothers of America and really across the world play in the lives of all of us here today.

I yield back the balance of my time.

Mr. MEEKS of New York. Let me again thank the gentlewoman from West Virginia for her hard work on bringing this bill.

I think there's no more appropriate thing to do than to celebrate mothers, as we will this Sunday, and celebrate the 100th anniversary of Mother's Day, as we will in 2014, as well as raising money for those causes that will help women.

Let me likewise just say that I would not be standing here today in the well of the House of Representatives if it wasn't for many lessons that were taught to me by my mother. And though she is no longer with us, there is not a day that goes by that she is not in my thoughts and in my heart and I don't hear her.

In closing, I must say on a personal note that I must give a special thanks to my wife and what she does on a daily basis mothering our children.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON WAYS AND MEANS,

Washington, DC, April 29, 2010.

Hon. BARNEY FRANK,  
Chairman, Financial Services Committee, Rayburn House Office Building, Washington, DC.

DEAR CHAIRMAN FRANK: I am writing regarding H.R. 2421, the Mother's Day Centennial Commemorative Coin Act.

As you know, the Committee on Ways and Means maintains jurisdiction over bills that raise revenue. H.R. 2421 contains a provision that establishes a surcharge for the sale of commemorative coins that are minted under the bill, and thus falls within the jurisdiction of the Committee on Ways and Means.

However, as part of our ongoing understanding regarding commemorative coin bills and in order to expedite this bill for Floor consideration, the Committee will forgo action. This is being done with the understanding that it does not in any way prejudice the Committee with respect to the appointment of conferees or its jurisdictional prerogatives on this bill or similar legislation in the future.

I would appreciate your response to this letter, confirming this understanding with

respect to H.R. 2421, and would ask that a copy of our exchange of letters on this matter be included in the record.

Sincerely,

SANDER M. LEVIN,  
Chairman.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON FINANCIAL SERVICES,  
Washington, DC, May 3, 2010.

Hon. SANDER M. LEVIN,  
Chairman, Committee on Ways and Means,  
House of Representatives, Washington, DC.

DEAR MR. CHAIRMAN: I am writing in response to your letter regarding H.R. 2421, the "Mother's Day Centennial Commemorative Coin Act," which was introduced in the House and referred to the Committee on Financial Services on May 14, 2009. It is my understanding that this bill will be scheduled for floor consideration shortly.

I wish to confirm our mutual understanding on this bill. As you know, section 7 of the bill establishes a surcharge for the sale of commemorative coins that are minted under the bill. I acknowledge your committee's jurisdictional interest in such surcharges as revenue matters. However, I appreciate your willingness to forego committee action on H.R. 2421 in order to allow the bill to come to the floor expeditiously. I agree that your decision to forego further action on this bill will not prejudice the Committee on Ways and Means with respect to its jurisdictional prerogatives on this or similar legislation. I would support your request for conferees on those provisions within your jurisdiction should this bill be the subject of a House-Senate conference.

I will include this exchange of letters in the Congressional Record when this bill is considered by the House. Thank you again for your assistance.

BARNEY FRANK,  
Chairman.

Madam Speaker, I have no further requests for time, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from New York (Mr. MEEKS) that the House suspend the rules and pass the bill, H.R. 2421, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

#### CELEBRATING MOTHERS AND MOTHER'S DAY

Mr. LYNCH. Madam Speaker, I move to suspend the rules and agree to the resolution (H. Res. 1295) celebrating the role of mothers in the United States and supporting the goals and ideals of Mother's Day.

The Clerk read the title of the resolution.

The text of the resolution is as follows:

H. RES. 1295

Whereas Mother's Day is celebrated on the second Sunday of each May;

Whereas the first official Mother's Day was observed on May 10, 1908, in Grafton, West Virginia, and Philadelphia, Pennsylvania;

Whereas 2010 is the 102nd anniversary of the first official Mother's Day observation;

Whereas in 1908, Elmer Burkett, a U.S. senator from Nebraska, proposed making Mother's Day a national holiday;

Whereas in 1914, Congress passed a resolution designating the second Sunday of May as Mother's Day;

Whereas it is estimated that there are more than 82,000,000 mothers in the United States;

Whereas mothers have made immeasurable contributions toward building strong families, thriving communities, and ultimately a strong Nation;

Whereas the services rendered to the children of the United States by their mothers have strengthened and inspired the Nation throughout its history;

Whereas George Washington said, "My mother was the most beautiful woman I ever saw. All I am I owe to my mother. I attribute all my success in life to the moral, intellectual, and physical education I received from her.";

Whereas Abraham Lincoln said, "All that I am or ever hope to be, I owe to my angel mother.";

Whereas we honor ourselves and mothers in the United States when we revere and emphasize the importance of the role of the home and family as the true foundation of the Nation;

Whereas mothers continue to rise to the challenge of raising their families with love, understanding, and compassion, while overcoming the challenges of modern society; and

Whereas May 9, 2010, is recognized as Mother's Day; Now, therefore, be it

*Resolved*, That the House of Representatives celebrates the role of mothers in the United States and supports the goals and ideals of Mother's Day.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Massachusetts (Mr. LYNCH) and the gentleman from Utah (Mr. CHAFFETZ) each will control 20 minutes.

The Chair recognizes the gentleman from Massachusetts.

#### GENERAL LEAVE

Mr. LYNCH. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and add any extraneous materials.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Massachusetts?

There was no objection.

Mr. LYNCH. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, on behalf of the Committee on Oversight and Government Reform, I am pleased to present House Resolution 1295 for consideration. This legislation celebrates the role of mothers in the United States and supports the goals and ideals of Mother's Day.

Introduced by my colleague and friend Representative JEFF FORTENBERRY of Nebraska on April 22, 2010, House Resolution 1295 enjoys the support of over 60 Members of Congress, and I am proud to say that I have gone out on a limb and become one of those cosponsors.

First, I would like to thank the gentleman from Nebraska for introducing the resolution. I would also like to thank Chairman TOWNS and Mr. CHAFFETZ, my colleague on the House Committee on Oversight and Government Reform, for bringing the resolution to the floor today.

On Sunday, May 9, 2010, we will celebrate the 102nd anniversary of the first official Mother's Day, which was celebrated on May 10, 1908, in Grafton, West Virginia, and Philadelphia, Pennsylvania. It may come as a surprise to some, particularly our own mothers, that it took nearly 103 years for our country to officially designate a day praising motherhood. Thankfully, in 1908 Senator Elmer Burkett of Nebraska had the good sense to propose making Mother's Day into a national holiday. And since 1914, Congress has recognized the second Sunday of May as a time to celebrate the immeasurable contributions mothers have made toward building strong families, thriving communities, and our great Nation generally.

I would not presume to speak on behalf of America's 82 million mothers. Instead, I would simply recognize their importance in shaping our society and our future. Many of our greatest national heroes attribute their own successes to the guidance of their moms. While examples abound, I will quote President Abraham Lincoln, who once said of his own mother, "I remember my mother's prayers, and they have always followed me. They have clung to me all my life." I am sure that similar thanks and praise are appropriate for mothers of every American.

Madam Speaker, although I think you would agree that it is completely inadequate to spend just 1 day a year celebrating the contributions of America's mothers, my wife regularly reminds me that in our house every day is Mother's Day. As a small token of our appreciation, I urge this body to join its 63 cosponsors and agree to House Resolution 1295.

Madam Speaker, I reserve the balance of my time.

Mr. CHAFFETZ. Madam Speaker, I yield myself such time as I may consume.

I rise today in support of House Resolution 1295. Now, this is something I can actually get really excited about and proud of the body for taking up because the celebration of the role of mothers in the United States and supporting the goals and ideals of Mother's Day is something that I am sure we can be unified on.

This Sunday, May 9, many Americans will take a moment to pay tribute to the estimated 82 million mothers for their immeasurable contributions toward building strong families and successful communities throughout our country.

The first Mother's Day was celebrated in Grafton, West Virginia, 102 years ago on May 10, 1908. From there the custom caught on, quickly spreading to 45 other States. In 1914 President Woodrow Wilson declared the first national Mother's Day as a day for Americans to celebrate a woman's role in the family and as a day for citizens to show the flag in honor of those mothers whose sons had died in war. Celebrated on the second Sunday in May,

this holiday has grown to include all mothers in times of war and peace and is now celebrated in many countries across the globe.

Throughout history mothers have traditionally represented the strength of families. Their nurturing spirit transcends any differences in every culture as mothers protect, guide, and teach their children.

As Washington Irving said, "A mother is the truest friend we have, when trials heavy and sudden fall upon us; when adversity takes the place of prosperity; when friends who rejoice with us in our sunshine desert us; when trouble thickens around us, still will she cling to us and endeavor by her kind precepts and counsels to dissipate the clouds of darkness and cause peace to return to our hearts."

It is with joy in our hearts that once again we honor the women who most of us hold dear, to recognize the steadfast love and support of our mothers who helped shape us throughout our lives.

On a personal note, I miss my mother. She passed away some years ago. I love her and I miss her.

I reserve the balance of my time.

Mr. LYNCH. Madam Speaker, I have no further requests for time, and I continue to reserve the balance of my time.

Mr. CHAFFETZ. Madam Speaker, I yield 2 minutes to my distinguished colleague from the State of Alabama (Mr. BACHUS).

Mr. BACHUS. I thank the gentleman from Utah for yielding.

Madam Speaker, I wish to speak on this bill and also on the coin bill.

There is a bond between mothers and their children that words cannot describe. For the lucky ones among us, the more fortunate ones, a mother, our mother or someone else's mother, or a mother figure such as a grandmother, has made all the difference in the world in our lives. The tender care, the unending support, and the unconditional love of a mother truly are life's greatest blessings for a child.

Every year on the second Sunday in May, this Nation honors its mothers. It will do so again this Sunday. We seek to acknowledge their tireless support and their enduring love.

Few of us realize how the tradition began. As Mrs. CAPITO said, it began through the efforts of one lady in 1868 at the end of the Civil War. Her name was Anna Jarvis, and she dreamed of an annual Mother's Day.

However, she didn't live to see that, but her daughter did. On May 9, 1907, the second anniversary of Mrs. Jarvis's death, her daughter organized a group of friends, and within a year they began having church services on the second Sunday of May throughout West Virginia. It spread to Philadelphia. And then in 1910, the Governor of West Virginia, Governor William Glasscock, issued a Mother's Day proclamation. The next year Mother's Day services were held in all the States.

And later that year, President Woodrow Wilson, responding to a joint resolution of Congress, issued a proclamation setting aside the second Sunday of each May for displaying the American flag as a public expression of our love and reverence for our mothers. The mothers of our country.

Today that celebration has spread throughout the world. It began in West Virginia and here in the United States, another thing we as Americans can be proud of as we honor our mothers this Sunday.

Mr. LYNCH. Madam Speaker, I continue to reserve the balance of my time.

Mr. CHAFFETZ. Madam Speaker, I yield 3 minutes to my distinguished colleague from the State of Georgia (Mr. GINGREY).

Mr. GINGREY of Georgia. I thank my friend from Utah for yielding.

Madam Speaker, I rise today as a proud supporter of House Resolution 1295, celebrating the role of mothers in the United States and supporting the goals and ideals of Mother's Day.

Mothers are the foundation of the family, and their care and love of children have and continue to nurture the future leaders of this great Nation. Each day I am overwhelmed by the wonderful mothers in my own life, in my family, all the way from my mom to my wife to my daughters, which represents three generations of commitment to strong families and successful youth. These women, and so many like them, are the backbone of America.

Madam Speaker, today I thank my mother for instilling in my brothers and me the hard work, good education, personal responsibility, respect for the diversity of others, love of family and country, but, most importantly, love of God.

I must also take a moment to honor my wife for her undying love and devotion to our four children and now, as of Monday, 10 grandchildren.

□ 1245

My wife, Billie, has and forever will be an example for all mothers on how to raise a strong and beautiful family. I'm proud of all mothers in the 11th District of Georgia who are dedicated to family values and compassion for their children. While passing on the ideals and strength that they have instilled into each child they rear, America's mothers are responsible for raising the next generation of mature adults.

Therefore, Madam Speaker, I urge my colleagues to support this resolution, as I know they will, honoring all blessed mothers for their commitment to protecting our Nation's greatest treasure—the American family.

Mr. LYNCH. Madam Speaker, I continue to reserve the balance of my time.

Mr. CHAFFETZ. Madam Speaker, I would like to yield 5 minutes to my distinguished colleague, the gentleman from Nebraska (Mr. FORTENBERRY), the chief sponsor of this resolution.

Mr. FORTENBERRY. I thank the gentleman for the time.

Madam Speaker, as we all know, this Sunday, millions of Americans will celebrate the 102nd Mother's Day. The dedication, the grace, and the love of our mothers are written on all of our hearts and the history of our Nation, and I think it can be rightly said that the great character of America is due to the collective visionary might of the American mother. President Abraham Lincoln elucidated this very well: "All I am or hope to be, I owe to my angel mother. I remember my mother's prayers and they have always followed me. They have clung to me all my life."

Across time, traditions, and cultures, mothers have long been recognized and uplifted for their irreplaceable contributions to the family and to society. But it wasn't until a woman, as we heard earlier, from Grafton, West Virginia, named Ana M. Jarvis, held an observance in her mother's honor at St. Andrews Methodist Church, that the modern American Mother's Day first began. The quest for the official recognition of Mother's Day, however, began in my own home State of Nebraska. Ms. Jarvis and the Young Men's Christian Association urged the junior Senator from Nebraska, Elmer Burkett, to bring the celebration before Congress for a vote in 1908. It didn't pass then—it took until 1914—but they got it done. Congress eventually declared that "the service rendered the United States by the American mother is the greatest source of the country's strength and inspiration."

Since that time, our society has undergone vast transformations, but it is a testament to the enduring role of the family as the true foundation of America that Mother's Day still stands strong, even amid the nuances of modernity. Mothers have sustained and strengthened our Nation through every generation, and their compassionate leadership in the family and in their communities has remained a constant even through turbulent times. Each day, mothers are called to carry on the essential challenge of nurturing and fortifying our world, of building a better future for their—for our—children. The strength of the Nation ultimately is determined by the strength of our families and communities—and mothers shape that strength through their unique and integral role.

Madam Speaker, in times when we have become mired in bitter policy disputes, I believe it is refreshing to come together as a body now to honor the women who have literally given us the breath to stand on this floor, to defend our convictions, and maybe, to try to effect some good in this world. We join with millions of Americans echoing the father of our country, George Washington, who said, "All I am, I owe to my mother. I attribute all my success in life to the moral, intellectual, and physical education I received from her."

Madam Speaker, I appreciate the time, and I urge my colleagues to support this timeless resolution.

Mr. LYNCH. Madam Speaker, I continue to reserve the balance of my time.

Mr. CHAFFETZ. Madam Speaker, I simply want to say that the foundation, the future of our country, is rooted in our families—and that starts with mothers. The mother of our children, my wife, I can't thank her enough for what she does and for what the literally millions and millions of mothers do and sacrifice every day for the sake of their children.

Ms. RICHARDSON. Madam Speaker, I rise today in support of H. Res. 1295, which celebrates the role of mothers in the United States and supports the goals and ideals of Mother's Day. Mother's Day is one of the most important holidays in our country. It is critical that we honor and recognize the central role that mothers play in raising the youth of our nation and shaping the future of our country.

I was fortunate enough to be raised by a wonderful mother who lovingly cared for me and taught me the skills that I would need to excel in my adult life and career. There are more than 82 million mothers in the United States and each one of them deserves to be recognized on Mother's Day. Mothers work tirelessly every day to raise their children in loving households while juggling careers and countless other responsibilities.

We owe special recognition to the single mothers across the country, who work longer and harder to ensure that their children have the resources and care they need to experience a fulfilling childhood and grow into well-rounded adults.

We also must not forget the grandmothers and aunts, in California's 37th district and across the country, who raise their grandchildren, nieces, and nephews. No one requires them to assume this responsibility; many of them have already raised or are currently raising children of their own. But they do so selflessly and without complaint, loving these children as if they were their own. Mother's day is a celebration of these individuals too—it is a salute to all of the women across the country who shape the lives of America's youth.

We can never repay the mothers of this country for their hard and often thankless work. Especially in these tough economic times, many of them struggle financially, taking on extra jobs to make sure that they can put food on the table and send their children to school in new clothes. These individuals deserve our support. This Congress has responded to that need with the Lilly Ledbetter Fair Pay Act, which will ensure for women across the country that equal work gets equal pay. We also passed the Patient Protection and Affordable Care Act, which will help mothers provide themselves and their children with quality health care and end health insurance discrimination against women. Ensuring this basic fairness is the least we can do for the mothers who mean so much to our country.

Our nation's most influential leaders shared this reverence for our nation's mothers. George Washington once said, "All I am I owe to my mother, I attribute all my success in life to the moral, intellectual, and physical education I received from her." Abraham Lincoln

echoed this sentiment, concisely stating, "All that I am or ever hope to be, I owe to my angel mother."

I urge my colleagues to join me in supporting H. Res. 1295.

Mr. CHAFFETZ. I urge the passage of this resolution, and I yield back the balance of my time.

Mr. LYNCH. Madam Speaker, in closing, I just want to thank the gentleman from Nebraska (Mr. FORTENBERRY) for his foresight and for proposing this resolution. In closing, I want to wish all the moms in Massachusetts and across America a happy Mother's Day, including my own mom and my mother-in-law and my wife.

With that, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Massachusetts (Mr. LYNCH) that the House suspend the rules and agree to the resolution, H. Res. 1295.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. LYNCH. Madam Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

#### PUBLIC SERVICE RECOGNITION WEEK

Mr. LYNCH. Madam Speaker, I move to suspend the rules and agree to the resolution (H. Res. 1247) expressing the sense of the House of Representatives that public servants should be commended for their dedication and continued service to the Nation during Public Service Recognition Week, May 3 through 9, 2010, and throughout the year.

The Clerk read the title of the resolution.

The text of the resolution is as follows:

#### H. RES. 1247

Whereas Public Service Recognition Week provides an opportunity to recognize and promote the important contributions of public servants and to honor the diverse men and women who meet the needs of the Nation through work at all levels of government;

Whereas millions of individuals work in government service in every city, county, and State across America and in hundreds of cities abroad;

Whereas public service is a noble calling, involving a variety of challenging and rewarding professions;

Whereas Federal, State, and local governments are responsive, innovative, and effective because of the outstanding work of public servants;

Whereas the United States is a great and prosperous Nation, and public service employees contribute significantly to that greatness and prosperity;

Whereas the Nation benefits daily from the knowledge and skills of these highly trained individuals;

Whereas public servants—

(1) defend our freedom and advance the interests of the United States around the world;

(2) provide vital strategic support functions to our military and serve in the National Guard and Reserves;

(3) fight crime and fires;

(4) ensure equal access to secure, efficient, and affordable mail service;

(5) deliver Social Security and Medicare benefits;

(6) fight disease and promote better health;

(7) protect the environment and the Nation's parks;

(8) enforce laws guaranteeing equal employment opportunity and healthy working conditions;

(9) defend and secure critical infrastructure;

(10) help the Nation recover from natural disasters and terrorist attacks;

(11) teach and work in our schools and libraries;

(12) develop new technologies and explore the earth, moon, and space to help improve our understanding of how our world changes;

(13) improve and secure our transportation systems;

(14) promote economic growth; and

(15) assist our Nation's veterans;

Whereas members of the uniformed services and civilian employees at all levels of government make significant contributions to the general welfare of the United States, and are on the front lines in the fight against terrorism and in maintaining homeland security;

Whereas public servants work in a professional manner to build relationships with other countries and cultures in order to better represent America's interests and promote American ideals;

Whereas public servants alert Congress and the public to government waste, fraud, abuse, and dangers to public health;

Whereas the men and women serving in the Armed Forces of the United States, as well as those skilled trade and craft Federal employees who provide support to their efforts, are committed to doing their jobs regardless of the circumstances, and contribute greatly to the security of the Nation and the world;

Whereas public servants have bravely fought in armed conflict in defense of this Nation and its ideals, and deserve the care and benefits they have earned through their honorable service;

Whereas government workers have much to offer, as demonstrated by their expertise and innovative ideas, and serve as examples by passing on institutional knowledge to train the next generation of public servants;

Whereas May 3 through 9, 2010, has been designated Public Service Recognition Week to honor America's Federal, State, and local government employees; and

Whereas Public Service Recognition Week is celebrating its 26th anniversary through job fairs, student activities, and agency exhibits: Now, therefore, be it

*Resolved*, That the House of Representatives—

(1) commends public servants for their outstanding contributions to this great Nation during Public Service Recognition Week and throughout the year;

(2) salutes government employees for their unyielding dedication and spirit of public service;

(3) honors those government employees who have given their lives in service to their country;

(4) calls upon a new generation to consider a career in public service as an honorable profession; and

(5) encourages efforts to promote public service careers at all levels of government.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Massachusetts (Mr. LYNCH) and the gentleman from Utah (Mr. CHAFFETZ) each will control 20 minutes.

The Chair recognizes the gentleman from Massachusetts.

#### GENERAL LEAVE

Mr. LYNCH. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and add any extraneous materials.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Massachusetts?

There was no objection.

Mr. LYNCH. Madam Speaker, I now yield myself such time as I may consume.

Madam Speaker, as chairman of the House subcommittee with jurisdiction over the Federal workforce, postal service, and the District of Columbia, I am pleased to present House Resolution 1247 for consideration. This legislation expresses the sense of the House of Representatives that public servants should be commended for their dedication and continued service to the Nation during Public Service Recognition Week and throughout the year.

As the original sponsor of the resolution, along with my friend and colleague, Mr. CHAFFETZ of Utah, I'm proud to say that House Resolution 1247 has the support of 60 Members of Congress. I'd like to take this opportunity to thank Mr. CHAFFETZ for jointly introducing the resolution with me and for his work on bringing this to the floor today. I'd also like to thank the Partnership for Public Service for their role in organizing this annual celebration week, as well as for their superior work promoting careers in the public sector.

Madam Speaker, this week marks the 27th anniversary of Public Service Recognition Week. From May 3 through May 9, 2010, Public Service Recognition Week is designed to commemorate the hard work, dedication, and sacrifice made by our Nation's Federal, State, and local government employees. It's highly appropriate that we take a moment each year to fully appreciate the extraordinary deeds that are performed by our public employees throughout our country and abroad. Among other things, public servants fight fires and they enforce our laws; teach in our schools and libraries; defend our Nation; and protect the environment and our national parks. These individuals deserve our highest praise, although too often they are criticized and undervalued.

There are millions of individuals who work in government services in every city, county, and State across America and in hundreds of cities abroad. We all benefit enormously from the hard work of these dedicated individuals, and I'd like to take this opportunity to highlight a terrific example from my own district of a good Federal employee

who performs on a daily basis tasks that are vital to a lot of people that we worry about—and that is within the Veterans Administration Boston health care system. The VA system is a consolidation of facilities which delivers high-quality patient care to our Nation's veterans in areas such as mental health services, occupational therapy, and the women's veterans' homeless programs. The employees of all of these centers help to ensure that our Nation's heroes receive the health care they deserve. In particular, Cecilia McVey, who is the Associate Director of Nursing and Patient Care Services at VA Boston, who began her Federal career in 1972, and continues to be recognized as a leader of the Boston VA health care system.

Madam Speaker, our public servants are being recognized this week. I just want to talk about a few of them very, very briefly.

For example, Pius Bannis works for the field office of the U.S. Citizenship and Immigration Service. He has worked tirelessly and selflessly providing assistance to Haitian orphans in the aftermath of the devastation of the January, 2010, earthquake.

Sergeant Kimberly D. Munley and Sergeant Mark A. Todd, Sr., both civilian employees, members of AFGE, the American Federation of Government Employees, who responded to the shooting at Fort Hood. These are civilian employees but they confronted an armed gunman and also mass chaos. The two civilian Defense Department police officers brought an end to the tragic carnage and rampage at Fort Hood that killed 14 people and wounded 43 others.

Also, Sara Bloom, an attorney at the U.S. Attorney's Office in my own district of Massachusetts. Sara Bloom led the legal case against one of the major drug manufacturers and recovered \$2.3 billion on behalf of the American people in fines and penalties—the largest health care fraud settlement in the history of the United States.

Jamie Konstas, an Intelligence Analyst at the FBI. He provided vital resources in the fight against commercial and sexual exploitation of children, which has resulted in the conviction of more than 500 individuals and predators and the rescue of more than a thousand child victims.

Also, Carl W. Pike and the Project Coronado Team. They led the largest strike against the La Familia Mexican drug cartel, resulting in more than a thousand arrests, plus the seizure of 1½ tons of methamphetamine and \$32 million in cash.

Also, Terry Glass and the Army Medical Support Systems Team, which developed a state-of-the-art medical evacuation kit to provide lifesaving treatment and emergency transportation to soldiers severely wounded by roadside bombs.

Lastly, Robert James (RJ) Simonds, who dedicated his 20-year career to fighting the global HIV/AIDS epidemic,

advising policymakers on the creation of lifesaving programs and working in developing nations to assure those families receive those services.

Those are just a handful of the public servants that we recognize this week. They are a wonderful reflection of what a lot of people do every day. Madam Speaker, our public servants' hard work and dedication contribute significantly to the greatness and prosperity of our Nation. It is for this reason that, with the help the gentleman from Utah (Mr. CHAFFETZ) I introduce this resolution, and I urge its adoption. Public servants improve our lives on a daily basis. I hope this Congress will take the time to honor all of those who have dedicated their life to our country by voting in favor of House Resolution 1247.

I reserve the balance of my time.

Mr. CHAFFETZ. Madam Speaker, I yield myself such time as I may consume.

I rise today in strong support of House Resolution 1247, commending public servants for their service and dedication to our Nation during Public Service Recognition Week. Every day, millions of hardworking and highly talented Americans serve their country and help make the United States even stronger. As a Nation, we owe public servants everywhere our gratitude for the work that they do.

Americans rely on public employees to keep us safe. Every day, men and women in uniform worldwide protect our freedom and allow us to live our lives in peace and security. When we have an emergency, we depend on firefighters and police officers to help us out in a dangerous and difficult situation. Only a few days ago, we witnessed the heroic actions of the Coast Guard in coming to the rescue of over 100 oil workers trapped on the burning Deepwater Horizon oil rig in the Gulf of Mexico. During many natural disasters, the dedicated members of the National Guard leave their own families and help people and their communities recover and rebuild in times of peril.

□ 1300

On normal days, all American lives are enriched by public employees. Whether it's the postal employee who delivers our mail regardless of the weather or the public schoolteacher whose constant enthusiasm inspires our children to succeed in school, we enjoy the benefits of the work our public servants give us constantly.

Much of the work of public employees we take for granted and do not even realize. There are people on every corner in this country who step up and do the right thing. Now, from time to time we hear about a public employee who does the wrong thing, and that usually will make the news, as it should, because it is not the norm. It is not regular for that to happen. We will highlight those. We will be vigilant in making sure that our public servants are doing what they're supposed to be doing in serving the public.

Whether it's at the local, State, or Federal level, public servants are a significant part of the fabric of this country, and we could not be the great Nation that we are today without their tireless efforts on our behalf.

Madam Speaker, it is my honor to support this resolution today which commends the service of the millions of Americans who serve our country daily. I urge my colleagues to support this resolution, and I also encourage all Americans to take some time to thank the public employees that they see for all they do to improve our lives and strengthen our country.

Ms. RICHARDSON. Madam Speaker, I rise today in support of H. Res. 1247, which commends public servants across the United States for their continued service to the nation during Public Service Recognition Week and throughout the year. This legislation honors the men and women who recognize that service is a solution to serious challenges and selflessly dedicate themselves to the betterment of communities across the country.

I thank Chairman TOWNS for his leadership in bringing this bill to the floor. I also thank the sponsor of this legislation, Congressman LYNCH, for acknowledging the importance of a strong culture of service in the United States.

It is important that we continue to honor and commend the public servants who tirelessly dedicate their lives to serving our nation. I have personally witnessed the transformative power of public service in my own state. Last year, in California, the Corporation for National and Community Service helped 230,000 individuals of all ages and backgrounds meet local needs, strengthen communities, and increase civic engagement through 366 projects state-wide.

We also must honor and commend employees at all levels of government, many of whom dedicate the majority of their lives working to ensure that government is responsive, innovative, and—most importantly—attuned to the needs of the American people. Public servants in government are critical to promoting and protecting the core American values of democracy and representation.

Finally, we cannot forget those in the medical profession who care for the sick, young and old; the teachers who educate our children to become future leaders in our classrooms, colleges, and universities; the police and firefighters who protect our streets and keep us safe; or the construction workers who build our roads and bridges so we can get to work. Public service comes in many forms, all of which are equally vital in promoting the economic and moral strength of our nation.

Madam Speaker, it is entirely fitting that applaud those who serve the public good—whether through their careers, community organizations, or on their own in their spare time—and commend them for their efforts improve the lives of millions of Americans.

I urge my colleagues to join me in supporting H. Res. 1247.

Mr. CHAFFETZ. Madam Speaker, I yield back the balance of my time.

Mr. LYNCH. Madam Speaker, I thank my colleagues on both sides of the aisle, and I want to thank the gentleman from Utah (Mr. CHAFFETZ) for his support on this resolution and co-sponsorship. I ask my colleagues to

join us in supporting House Resolution 1247.

Madam Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Massachusetts (Mr. LYNCH) that the House suspend the rules and agree to the resolution, H. Res. 1247.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the resolution was agreed to.

A motion to reconsider was laid on the table.

### TELEWORK IMPROVEMENTS ACT OF 2010

Mr. LYNCH. Madam Speaker, I move to suspend the rules and pass the bill (H.R. 1722) to require the head of each executive agency to establish and implement a policy under which employees shall be authorized to telework, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 1722

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Telework Improvements Act of 2010".

#### SEC. 2. TELEWORK.

(a) IN GENERAL.—Part III of title 5, United States Code, is amended by inserting after chapter 63 the following:

##### "CHAPTER 65—TELEWORK

"Sec.

"6501. Definitions.

"6502. Governmentwide telework requirement.

"6503. Implementation.

"6504. Telework Managing Officer.

"6505. Evaluating telework in agencies.

##### "§ 6501. Definitions

"For purposes of this chapter—

"(1) the term 'agency' means an Executive agency (as defined by section 105), except as otherwise provided in this chapter;

"(2) the term 'telework' or 'teleworking' refers to a work flexibility arrangement under which an employee performs the duties and responsibilities of such employee's position, and other authorized activities, from an approved worksite other than the location from which the employee would otherwise work;

"(3) the term 'continuity of operations', as used with respect to an agency, refers to measures designed to ensure that functions essential to the mission of the agency can continue to be performed during a wide range of emergencies, including localized acts of nature, accidents, public health emergencies, and technological or attack-related emergencies; and

"(4) the term 'Telework Managing Officer' means, with respect to an agency, the Telework Managing Officer of the agency designated under section 6504.

##### "§ 6502. Governmentwide telework requirement

"(a) TELEWORK REQUIREMENT.—

"(1) IN GENERAL.—Not later than one year after the date of the enactment of this chapter, the head of each agency shall establish a policy under which employees shall be au-

thorized to telework, subject to paragraph (2) and subsection (b).

"(2) AGENCY POLICIES.—The head of each agency shall ensure—

"(A) that the telework policy established under this section—

"(i) conforms to the regulations promulgated by the Director of the Office of Personnel Management under section 6503, and

"(ii) authorizes employees to telework to the maximum extent possible without diminishing agency operations and performance; and

"(B) that information on whether a position is eligible for telework is included in descriptions of available positions and recruiting materials.

"(b) PROVISIONS RELATING TO CERTAIN CIRCUMSTANCES.—Nothing in subsection (a) shall be considered—

"(1) to require the head of an agency to authorize teleworking in the case of an employee whose duties and responsibilities—

"(A) require daily direct handling of classified information; or

"(B) are such that their performance requires on-site activity which cannot be carried out from a site removed from the employee's regular place of employment; or

"(2) to prevent the temporary denial of permission for an employee to telework if, in the judgment of the agency head, the employee is needed to respond to an emergency.

"(c) RULE OF CONSTRUCTION.—Nothing in this chapter shall—

"(1) be considered to require any employee to telework; or

"(2) prevent an agency from permitting an employee to telework as part of a continuity of operations plan.

##### "§ 6503. Implementation

"(a) RESPONSIBILITIES OF AGENCIES.—The head of each agency shall ensure that—

"(1) appropriate training is provided to supervisors and managers, and to all employees who are authorized to telework, as directed by the Telework Managing Officer of such agency;

"(2) the training covers the information security guidelines issued by the Director of the Office of Management and Budget under this section;

"(3) no distinction is made between teleworkers and nonteleworkers for purposes of—

"(A) periodic appraisals of job performance of employees,

"(B) training, rewarding, reassigning, promoting, reducing in grade, retaining, or removing employees,

"(C) work requirements, or

"(D) other acts involving managerial discretion;

"(4) in determining what constitutes diminished performance in the case of an employee who teleworks, the agency shall consult the performance management guidelines of the Office of Personnel Management; and

"(5) in the case of an agency which is named in paragraph (1) or (2) of section 901(b) of title 31, the agency incorporates telework in its continuity of operations plans and uses telework in response to emergencies.

"(b) RESPONSIBILITIES OF OPM.—The Director of the Office of Personnel Management shall—

"(1) not later than 180 days after the date of the enactment of this chapter, in consultation with the Administrator of General Services, promulgate regulations necessary to carry out this chapter, except that such regulations shall not apply with respect to the Government Accountability Office;

"(2) provide advice, assistance, and any necessary training to agencies with respect to—

"(A) questions of eligibility to telework, such as the effect of employee performance on eligibility, and

"(B) making telework part of the agency's goals, including those of individual supervisors and managers; and

"(3) in consultation with the Administrator of General Services, maintain a central, publicly available telework website that includes—

"(A) any regulations relating to telework and any other information the Director considers appropriate,

"(B) an e-mail address which may be used to submit comments to the Director on agency telework programs or agreements, and

"(C) a copy of all reports issued under section 6505(a).

"(c) SECURITY GUIDELINES.—The Director of the Office of Management and Budget, in coordination with the National Institute of Standards and Technology, shall issue guidelines not later than 180 days after the date of the enactment of this chapter to ensure the adequacy of information and security protections for information and information systems used in, or otherwise affected by, teleworking. Such guidelines shall, at a minimum, include requirements necessary—

"(1) to control access to agency information and information systems;

"(2) to protect agency information (including personally identifiable information) and information systems;

"(3) to limit the introduction of vulnerabilities;

"(4) to protect information systems not under the control of the agency that are used for teleworking; and

"(5) to safeguard wireless and other telecommunications capabilities that are used for teleworking.

##### "§ 6504. Telework Managing Officer

"(a) DESIGNATION AND COMPENSATION.—Each agency shall designate an officer, to be known as the 'Telework Managing Officer'. The Telework Managing Officer of an agency shall be designated—

"(1) by the Chief Human Capital Officer of such agency; or

"(2) if the agency does not have a Chief Human Capital Officer, by the head of such agency.

"(b) STATUS WITHIN AGENCY.—The Telework Managing Officer of an agency shall be a senior official of the agency who has direct access to the head of the agency.

"(c) LIMITATIONS.—An individual may not hold the position of Telework Managing Officer as a noncareer appointee (as defined in section 3132(a)(7)), and such position may not be considered or determined to be of a confidential, policy-determining, policy-making, or policy advocating character.

"(d) DUTIES AND RESPONSIBILITIES.—Each Telework Managing Officer of an agency shall—

"(1) provide advice on teleworking to the head of such agency and to the Chief Human Capital Officer of such agency (if any);

"(2) serve as a resource on teleworking for supervisors, managers, and employees of such agency;

"(3) serve as the primary point of contact on telework matters for agency employees and (with respect to such agency) for Congress and other agencies;

"(4) work with senior management of the agency to develop and implement a plan to incorporate telework into the agency's regular business strategies and its continuity of operations strategies, taking into consideration factors such as—

"(A) cost-effectiveness,

"(B) equipment,

"(C) training, and

"(D) data collection;



“(5) ensure that the agency’s telework policy is communicated effectively to employees;

“(6) ensure that electronic or written notification is provided to each employee of specific telework programs and the agency’s telework policy, including authorization criteria and application procedures;

“(7) develop and administer a tracking system for compliance with Governmentwide telework reporting requirements;

“(8) provide to the Director of the Office of Personnel Management and the Comptroller General such information as such individuals may require to prepare the reports required under section 6505, including the techniques used to verify and validate data on telework, except that this paragraph shall not apply with respect to the Government Accountability Office;

“(9) establish a system for receiving feedback from agency employees on the telework policy of the agency;

“(10) develop and implement a program to identify and remove barriers to telework and to maximize telework opportunities in the agency;

“(11) track and retain information on all denials of permission to telework for employees who are authorized to telework, and report such information on an annual basis to—

“(A) the Chief Human Capital Officer of such agency (or, if the agency does not have a Chief Human Capital Officer, the head of such agency), and

“(B) the Director of the Office of Personnel Management, for purposes of preparing the reports required under section 6505(a), except that this subparagraph shall not apply with respect to the Government Accountability Office;

“(12) ensure that employees are notified of grievance procedures available to them (if any) with respect to any disputes that relate to telework; and

“(13) perform such other duties and responsibilities relating to telework as the head of the agency may require.

“(e) RULE OF CONSTRUCTION REGARDING STATUS OF TELEWORK MANAGING OFFICER.—Nothing in this section shall be construed to prohibit an individual who holds another office or position in an agency from serving as the Telework Managing Officer for the agency under this chapter.

“§ 6505. Evaluating telework in agencies

“(a) ANNUAL REPORT BY OPM.—

“(1) IN GENERAL.—The Director of the Office of Personnel Management shall submit to the Comptroller General and the appropriate committees of Congress a report evaluating the extent to which each agency is in compliance with this chapter with respect to the period covered by the report, and shall include in the report an evaluation of each of the following:

“(A) The degree of participation by employees of the agency in teleworking during the period. In the case of an agency which is an Executive department, the evaluation will include the degree of participation by employees of each component within the department, including—

“(i) the total number of employees in the agency;

“(ii) the number and percentage of such employees who are eligible to telework; and

“(iii) the number and percentage of such employees who do telework, broken down by the number and percentage who telework 3 or more days per week, one or two days per week, and less frequently than one day per week.

“(B) The method the agency uses to gather data on telework and the techniques used to verify and validate such data.

“(C) Whether the total number of employees who telework is at least 10% higher or lower than the number who teleworked during the previous reporting period and the reasons identified for any such change.

“(D) The agency’s goal for increasing the number of employees who telework in the next reporting period.

“(E) The extent to which the agency met the goal described in subparagraph (D) for its previous report, and, if the agency failed to meet the goal, the actions the agency plans to take to meet the goal for the next reporting period.

“(F) The best practices in agency telework programs.

“(G) In the case of an agency which is named in paragraph (1) or (2) of section 901(b) of title 31, the extent to which the agency incorporated telework in its continuity of operations plans and used telework in response to emergencies.

“(2) MINIMUM REQUIREMENT FOR COMPLIANCE.—For purposes of the reports required under this subsection, the Director shall determine that an agency is in compliance with the requirements of this chapter if the Director finds that the agency—

“(A) reported the requested data accurately and in a timely manner; and

“(B) either met or exceeded the agency’s established telework goals, or provided explanations as to why the goals were not met as well as the steps the agency is taking to meet the goals.

“(3) REPORTING PERIOD; TIMING.—The Director shall submit a report under this subsection with respect to the first 1-year period for which the regulations promulgated by the Director under section 6503(b) are in effect and each of the 4 succeeding 1-year periods, and shall submit the report with respect to a period not later than 6 months after the last day of the period to which the report relates.

“(4) EXCLUSION OF GOVERNMENT ACCOUNTABILITY OFFICE.—The Director shall not submit a report under this subsection with respect to the Government Accountability Office.

“(b) REPORTS BY COMPTROLLER GENERAL.—

“(1) EVALUATIONS OF REPORTS BY DIRECTOR OF OPM.—Not later than 6 months after the Director submits a report under subsection (a), the Comptroller General shall review the report and submit a report to the appropriate committees of Congress. The report shall evaluate the compliance of the Office of Personnel Management and agencies with this chapter and address the overall progress of agencies in carrying out this chapter, and shall include such other information and recommendations as the Comptroller General considers appropriate.

“(2) REPORTS ON GOVERNMENT ACCOUNTABILITY OFFICE.—The Comptroller General shall submit a report with respect to the Government Accountability Office in the same manner and in accordance with the same requirements applicable to a report submitted by the Director with respect to any other agency under subsection (a).

“(c) APPROPRIATE COMMITTEES OF CONGRESS DEFINED.—In this section, the term ‘appropriate committees of Congress’ means—

“(1) the Committee on Oversight and Government Reform of the House of Representatives; and

“(2) the Committee on Homeland Security and Governmental Affairs of the Senate.”

(b) TECHNICAL AND CONFORMING AMENDMENTS.—(1) The analysis for part III of title 5, United States Code, is amended by inserting after the item relating to chapter 63 the following:

“65. Telework ..... 6501”.

(2) Section 622 of the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 2005, as contained in the Consolidated Appropriations Act, 2005 (5 U.S.C. 6120 note) is amended by striking “designate a ‘Telework Coordinator’ to be” and inserting “designate a Telework Managing Officer or designate the Chief Human Capital Officer or other career employee to be”.

SEC. 3. POLICY GUIDANCE.

Not later than the expiration of the 120-day period which begins on the date of the enactment of this Act, the Director of the Office of Management and Budget shall issue policy guidance requiring each Executive agency (as such term is defined in section 105 of title 5, United States Code), when purchasing computer systems, to purchase computer systems that enable and support telework, unless the head of the agency determines that there is a mission-specific reason not to do so.

SEC. 4. TRAVEL EXPENSE TEST PROGRAMS.

Section 5710 of title 5, United States Code, is amended to read as follows:

“§ 5710. Authority for travel expense test programs

“(a)(1) Notwithstanding any other provision of this subchapter, if the Administrator of General Services determines it to be in the interest of Government, the Administrator may approve the request of an agency to operate a test program under which the agency may pay through the proper disbursing official any necessary travel expenses of the employee in lieu of any payment otherwise authorized or required under this subchapter. Under an approved test program, an agency may provide an employee with the option to waive any payment authorized or required under this subchapter. An agency shall include in any request to the Administrator for approval of such a test program an analysis of the expected costs and benefits and a set of criteria for evaluating the effectiveness of the test program.

“(2) Any test program operated under this section shall be designed to enhance cost savings or other efficiencies that accrue to the Government.

“(b) The Administrator shall transmit a description of any test program approved or extended by the Administrator under this section to the appropriate committees of the Congress not later than 30 days before the program or extension takes effect.

“(c)(1) An agency operating a test program approved under this section shall annually submit a report on the results of the program to date to the Administrator.

“(2) Not later than 3 months after the conclusion of a test program approved under this section, the agency operating the program shall submit a final report on the results of the program to the Administrator and the appropriate committees of Congress.

“(d) The Administrator may approve such number of test programs under this section as the Administrator considers appropriate, including test programs which are carried out on a government-wide basis, except that the number of test programs in operation at any time may not exceed 12 and test programs shall be conducted consistent with chapter 71 of this title.

“(e)(1) The Administrator may not approve any test program under this section for an initial period of more than 2 years.

“(2) Upon a showing of enhanced cost savings, the Administrator may extend an approved test program for an additional period not to exceed 2 years.

“(f) In this section, the term ‘appropriate committees of Congress’ means the Committee on Oversight and Government Reform of the House of Representatives and the

Committee on Homeland Security and Governmental Affairs of the Senate.

“(g) The authority to conduct test programs under this section shall expire upon the expiration of the 6-year period which begins on the date of the enactment of the Telework Improvements Act of 2010.”.

#### SEC. 5. TELEWORK RESEARCH.

(a) RESEARCH BY OPM ON TELEWORK.—The Director of the Office of Personnel Management shall—

(1) conduct studies on the utilization of telework by public and private sector entities that identify best practices and recommendations for the Federal government;

(2) review the outcomes associated with an increase in telework, including the effects of telework on energy consumption, the environment, job creation and availability, urban transportation patterns, and the ability to anticipate the dispersal of work during periods of emergency; and

(3) make any studies or reviews performed under this subsection available to the public.

(b) USE OF CONTRACT TO CARRY OUT RESEARCH.—The Director of the Office of Personnel Management may carry out subsection (a) pursuant to a contract entered into by the Director using competitive procedures.

#### SEC. 6. PAYGO COMPLIANCE.

The budgetary effects of this Act, for the purpose of complying with the Statutory Pay-As-You-Go-Act of 2010, shall be determined by reference to the latest statement titled “Budgetary Effects of PAYGO Legislation” for this Act, submitted for printing in the Congressional Record by the Chairman of the House Budget Committee, provided that such statement has been submitted prior to the vote on passage.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Massachusetts (Mr. LYNCH) and the gentleman from Utah (Mr. CHAFFETZ) each will control 20 minutes.

The Chair recognizes the gentleman from Massachusetts.

#### GENERAL LEAVE

Mr. LYNCH. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and add any extraneous materials.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Massachusetts?

There was no objection.

Mr. LYNCH. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, as chairman of the House subcommittee with jurisdiction over the Federal workforce, postal service, and the District of Columbia, I am pleased to present H.R. 1722 for consideration. This legislation seeks to improve and expand access to telework among Federal employees government-wide.

The bipartisan measure before us today was introduced by my friend and colleague, Representative JOHN SARBANES of Maryland, along with myself and Congressmen FRANK WOLF, GERRY CONNOLLY, JIM MORAN, DUTCH RUPPERSBERGER, and DANNY DAVIS on March 25, 2009. The bill was amended and favorably ordered reported by the Oversight and Government Reform Committee on April 14, 2010.

Madam Speaker, despite the evolving nature of the way the Federal Govern-

ment conducts its affairs, telework continues to be underutilized by Federal agencies. H.R. 1722 provides for improvements to increase the number of Federal employees that participate in telework programs. Some of the most notable aspects of this legislation include: requiring agencies to develop telework policies within 1 year that allow authorized employees to telework; directing the Office of Personnel Management to develop regulations on overall telework policies and to annually evaluate agency telework programs; requiring the Office of Management and Budget to issue guidelines on information security protections for telework; and instructing agencies to designate a telework managing officer to ensure effective development and implementation of telework plans.

H.R. 1722 also seeks to elevate the importance of incorporating telework into the continuity of operations planning of agencies. Notably, the Office of Personnel Management and its Director, John Berry, estimated that telework reduced the estimated cost of lost productivity during the snowstorms this past winter by \$30 million.

H.R. 1722 is critical if the Federal Government is going to evolve into a more efficient, prepared, and environmentally responsible entity.

This legislation is being considered with an amendment making technical corrections. Notably, H.R. 4106, a bill similar to H.R. 1722, was passed by this body during the 110th Congress.

I urge my colleagues to again take action to move telework forward by passing H.R. 1722, the Telework Improvements Act of 2010.

Madam Speaker, I reserve the balance of my time.

Mr. CHAFFETZ. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, H.R. 1722 would require each executive agency to establish a policy under which employees may be authorized to telework to the maximum extent possible without diminishing employee performance or agency operations.

Telework has been shown to save money on infrastructure, transportation, and other costs. At the Patent and Trade Office, for instance, millions of dollars have been saved through the reduction of office space due to increased use of telework.

In addition, telework has proven to be an effective way to attract and retain highly qualified, skilled, and motivated employees. As the baby boomer generation begins to retire, these types of tools will be essential to ensuring that the Federal Government can attract the next generation of employees.

This bill would require the Office of Personnel Management to maintain a central, publicly available telework Web site, including regulations regarding telework, and a confidential hotline and email address to report abuse. It will also help ensure telework is included in continuity of operations

planning. We saw earlier this year the amazing amount of snow that fell upon Washington, D.C. If we had more extensive telework plans in place, I think the cost to the government would have been certainly diminished.

We must ensure that privacy and security is maintained. That is paramount. It was one of my deep concerns, as we reviewed this bill within the committee, that privacy and security is maintained at all costs and that there be specific rules and regulations in place that are highly enforceable to make sure that the information is secure and private. This bill appears to take these factors into consideration as it is fully implemented.

Historically, the Federal Government has not been at the forefront of deploying technology to permit alternative work environments, lagging behind the private sector in this important recruitment and retention tool. This bill will help close that gap.

I want to thank Members on both sides of the aisle for their great work on this, including Mr. WOLF of Virginia and Mrs. CAPITO of West Virginia, as they seek to make sure that these types of policies are put into place and that we, as the Federal Government, with the millions of Federal employees, are doing the right thing in expanding this type of work and making sure that we have the proper rules, regulations, and the safety and security that we need for the confidential information that our Federal employees deal with.

Madam Speaker, I ask my colleagues to join me in supporting this bill, and I reserve the balance of my time.

Mr. LYNCH. Madam Speaker, at this time, it gives me great pleasure to yield 5 minutes to Representative JOHN SARBANES, the gentleman from Maryland, who is the lead sponsor on our side in support of this legislation.

Mr. SARBANES. Madam Speaker, I want to thank Chairman LYNCH for yielding his time. I want to thank him for his support of this very important bill. Also, Congressman GERRY CONNOLLY is going to speak, I believe, and he has been very supportive. We have bipartisan support on this bill. I think it is a commonsense approach, and I am delighted that we have it on the floor today.

We have been working for some time to try to strengthen the telecommuting/telework policy across our Federal agencies, and this legislation will make sure that we have a good, strong policy in place. For starters, it's going to instruct the Office of Personnel Management to develop a uniform, governmentwide telework policy for Federal employees. We haven't had this in place before. We've had agencies that have pursued telework, some with great success, but we haven't had a uniform approach and emphasis on telework in all of our Federal agencies, and OPM will make sure that that happens.

I want to say, as an aside, that John Berry, who is the new head of the Office of Personnel Management, is totally on board with this. He's really on the leading edge, and he's as excited as we are that this legislation is on the floor today.

This is really about good government. There is information—in fact, the nonpartisan Partnership for Public Service has released a study that indicates that within the next 5 years, approximately 550,000 Federal employees—which is almost 30 percent of the Federal workforce—is going to retire or leave government and we need the best and the brightest folks to come in and take their place. That's a responsibility that we have. We need to be competing in the workplace and in the market for the most talented people. One way that you do that is to show that you have flexible policies and that telework is part and parcel of the Federal workplace.

Now, the U.S. Patent and Trademark Office, the Defense Information Systems Agency, and some other agencies have really led the way. They have made this state of the art within their workplace, telework, and they're showing what can be done at the highest levels. We believe other agencies can come to the table and demonstrate the same thing.

It is going to improve productivity. In those agencies where this has been implemented well and across the board, you are seeing productivity go up, not just among the people that are teleworking, but across the entire workforce, because it is a cultural shift in terms of how performance is measured.

All of my colleagues have already mentioned the continuity of operations dimension of this, which was illustrated in ways that could hardly have been more compelling by the snowstorms that we experienced in February. Because there was telework within some of the Federal agencies, they were able to save a tremendous amount of money in terms of lost productivity. So we're very excited about this opportunity.

Just some other details of the legislation I would like to mention before I yield back:

The appointment of a telework managing officer within each agency to be the point person, to be the resource to make sure that the policy is in front of the employees at that agency so they understand what kind of opportunities are available to them;

Training and education for both supervisors and employees;

Governmentwide evaluation on a periodic basis. The Government Accountability Office will be part of that to make sure that we are moving towards these telework compliance goals that are being set forth.

So we're excited about this opportunity, we look forward to our Federal agencies embracing this new policy and taking telework to the next level.

Mr. CHAFFETZ. Madam Speaker, I yield 5 minutes to my distinguished

colleague from the State of West Virginia (Mrs. CAPITO).

Mrs. CAPITO. I would like to thank the gentleman from Utah for yielding me time, and I would like to thank the sponsor of the bill.

As a cosponsor of this legislation, I rise today in support of H.R. 1722.

I represent the eastern panhandle of West Virginia that continues to welcome new residents seeking the lower cost of living and family-oriented environment that West Virginia offers. Many of these new West Virginians work in the Washington, D.C., area for the Federal Government.

Telework would further improve the quality of life for these commuters. Teleworking would allow these workers to perform their duties and responsibilities from home or at another worksite—we actually have a remote telework facility in Jefferson County—where they would be removed from their regular workplace.

Telework would be good for families because it provides employees the flexibility they need to meet daily demands. It's an environmental bill because I believe it will reduce traffic congestion and air pollution as well as gasoline consumption.

Additionally, employers benefit from the increased productivity. I think the private sector has studies out there showing that telework can be much more productive for the overall organization: improved morale, fewer sick leave days used, better worker retention, and reduced costs for office space.

As telework is more widely adopted by the private sector, it is critical that the Federal Government continue to keep pace and serve as a model for telework. Several agencies within the Federal Government have already established efficient and effective telework policies, but H.R. 1722 requires each executive agency to establish a policy under which employees would be authorized to telework to the maximum extent possible without diminishing employee performance or agency operations.

As both speakers have stated, many law enforcement, home security, and emergency preparedness agencies on all levels of government advocate formal agency telework policies because they can aid continuity of operations planning for crises—such as the February snowstorms that crippled the Washington, D.C., area—through organized dispersal of employees and computer/telecom technology.

I know that telework may not work for every job, but there are jobs today that lend themselves to telework. Nearly 20 million Americans telework today, and at least 40 percent of American jobs are compatible with telework. I believe that instead of sitting in traffic for hours during the daily commute, time is better spent sitting down to dinner as a family, helping kids with their homework, or other important events that happen during the day which teleworking

would allow many of our Federal employees to do on a regular basis.

I urge passage of this legislation.

□ 1315

Mr. LYNCH. Madam Speaker, I want to thank the gentlelady from West Virginia for her thoughtful remarks, and I yield 5 minutes to the gentleman from Virginia (Mr. CONNOLLY) who is also an original cosponsor and a tireless champion of this legislation.

Mr. CONNOLLY of Virginia. Madam Speaker, I want to thank my good friend from Massachusetts who has so ably shepherded this legislation to this point.

The Telework Improvements Act is an important piece of legislation because it will help us meet five critical policy goals: reduction of dependence on foreign oil; reduction in traffic congestion; improvement in air quality; improvement in Federal recruitment and retention; and improvement in the continuity of operations plan for the Federal Government.

I want to particularly thank Congressman JOHN SARBANES for his leadership in introducing this legislation; my friend and colleague from Virginia, FRANK WOLF, who has long championed this cause; the Office of Personnel Management Director John Berry; and of course the ranking member on the subcommittee, the gentleman from Utah (Mr. CHAFFETZ).

Telework is an essential part of Federal personnel policy because it can help recruit and retain Federal employees. It can maintain continuity of operations in the event of an emergency, and reduce congestion and associated air pollution. That is very important in this National Capital Region, which is a nonattainment region as measured by the EPA.

With 47 percent of the Federal workforce eligible for retirement sometime over the next 10 years or so, we must provide benefits that attract highly qualified employees. Many private companies already provide better telework benefits than does the Federal Government. We must not fall further behind. The ability to work from remote workstations relies on its regular use. Telework is an important and cost-effective component of efforts to reduce congestion, greenhouse gas pollution, and smog. According to the Telework Exchange, if 20 percent of Americans teleworked, we could eliminate 67 million metric tons of greenhouse gas emissions annually and reduce Persian Gulf imports by 40 percent. These greenhouse gas emissions correspond to a reduction in ground level ozone in our region, which is critically important to protect the health of our region's residents.

Only 6 percent of eligible Federal employees currently telework on a regular basis, even though the largely white collar workforce in our region is perfectly suited for telework. By contrast, in my county, Fairfax County, the largest suburb in the National Capital Region, 20 percent of our eligible

workforce telecommutes at least one day a week. The Telework Improvements Act provides a vehicle to increase telework participation, establishing telework managing officers for each agency and integrating continuity of operations planning performance metrics. If I had my way, frankly, we would set a 20 percent goal for every Federal agency. Hopefully that is an issue we will revisit at some point.

As an expression of support for this legislation, the Office of Personnel Management announced administrative changes to improve telework policy. This announcement followed an oversight hearing at which Director John Berry received several questions from committee members about telework and the introduction of this act. Since then, we have had multiple severe snowstorms, as has been mentioned, and the nuclear summit hosted by President Obama in the District of Columbia, all of which demonstrated the importance of telework.

During the snowstorms, Federal workers saved taxpayers \$30 million each day in lost productivity or productivity that would have otherwise been lost because of a telework program already in place. That represented the equivalent of a 30 percent telework rate which is achievable on a regular basis if we commit ourselves to a more robust effort. Aggressive telework targets like these have already been undertaken by leaders in the private sector. AT&T, for example, has achieved a telework participation rate of 33 percent, contrasted with 6 percent in the Federal Government. It is estimated that many companies save as much as \$2,000 per employee per year as a result of reduced absenteeism as a result of telework. Although OPM's telework initiatives are already making a positive difference, it is clear we need to create a statutory framework so it is not undone potentially by future administrations.

In subcommittee markup, I introduced an amendment to direct GSA to work with other Federal agencies to ensure that telework is always a part of the continuity of operations planning. Should this legislation pass, we will be better prepared for future snowstorms or emergencies by enhancing the ability of Federal employees to work remotely. This amendment seems even more important in light of the attempted bombing in Times Square last week, and the ongoing terrorist threat faced here in the National Capital Region.

I appreciate Chairman LYNCH's willingness to work on this and a separate university-based telework center amendment that was adopted in full committee, and I urge my colleagues to support this legislation without further delay.

Mr. CHAFFETZ. Mr. Speaker, I yield 5 minutes to my colleague, the gentleman from Virginia (Mr. WOLF) who has been a long-time advocate and has worked tirelessly on this issue.

(Mr. WOLF asked and was given permission to revise and extend his remarks.)

Mr. WOLF. Madam Speaker, I want to thank Mr. SARBANES for his leadership on this issue. Most of the issues have been covered, but I would just say that there is nothing magic about strapping yourself into a metal box and driving 25 or 30 miles when you can telework. I think the important part of this legislation is the fact that Mr. SARBANES will have someone in each agency, a senior person responsible. Some agencies do a great job, and others do not do very well. But also, it is important for the American people to know the productivity, the studies have shown that the productivity of people who are teleworking is very, very high. So you are really getting a lot for the government and for whoever is the employer.

Secondly, with regard to the environment and the traffic and the congestion in this region and other regions, it is very important.

Lastly, with the American family under such attack, the opportunity for moms and dads to spend more time with their families, singing in a church choir, or coaching Little League is very beneficial.

I rise in strong support of H.R. 1722, the Telework Improvements Act, and thank the gentleman for yielding me time.

I also want to thank Congressman JOHN SARBANES for introducing this important and necessary legislation, and the committee for moving this legislation to the floor.

I am an original cosponsor and strong proponent of this bill.

I have been a long-time and staunch supporter of telework, also referred to as telecommuting.

Last Congress, Congressman SARBANES and I teamed to introduce legislation to establish a National Telework Week.

Last year, this House in a unanimous voice vote approved Representative DANNY DAVIS's Telework Improvements Act of 2008, of which I was an original cosponsor.

I was disappointed that the Senate did not act on that legislation, and am hopeful that the bill we will pass today will be given priority by the other body.

My legislation, enacted in 2001, mandated a phased-in program to expand the number of federal employees who telework with the goal of giving every eligible federal worker this workplace option by the end of 2005.

While annual surveys by the Office of Personnel Management on telework by federal employees have shown some progress in meeting the law's mandate, there is much more that agencies can do to expand telework.

This legislation is an important next step in making the federal government a model telework employer. The federal government should be leading the way in developing an "e-workforce" and enhancing the use of the technologies of the 21st century to seamlessly link employees and employers.

To emphasize the importance of telework in the federal workplace, when I chaired the Commerce-Justice-Science Appropriations subcommittee, I included provisions in the FY

2005, FY 2006 and FY 2007 spending bills for the departments of Commerce, Justice, and State and related agencies to withhold \$5 million from the agencies which failed to meet the 2001 law.

Telework offers a 21st century workplace option that can reduce traffic congestion and air pollution, as well as cut gasoline consumption and dependency on foreign oil. Study after study has shown that telework is a win-win for both employees and employers.

It gives employees the flexibility they need to meet daily demands.

Employers—both government and private businesses—get the benefit of increased productivity, improved morale, fewer sick leave days used, better worker retention, and reduced costs for office space.

As we face the realities of the post 9/11 world, ensuring continuity of operations of the federal government is one more reason to support federal telework policies.

The need for this legislation also was crystallized during the historic February blizzard, which paralyzed the Nation's capital and shut down the federal government for four days.

The estimated cost in lost productivity was some \$70 million a day, but that cost was cut dramatically from earlier estimates of \$100 million when the some 30 percent of the federal workforce who teleworked during the shutdown was factored in.

That's a huge savings with telework, which is why it is so important to ensure that more employees are eligible to work from home or at alternate worksites.

Our legislation builds on past actions to require each government agency to establish a telework policy and its provisions will:

Instruct the Office of Personnel Management (OPM) to develop a uniform, government-wide telework policy for federal employees.

Create a Telework Managing Officer within every agency and department to oversee telework within that agency or department.

The designation of a senior employee at each agency as a telework managing officer responsible for implementing the bill's requirements is a key provision to allow eligible employees to telework to the maximum extent possible.

Again, I thank my colleague from Maryland, Mr. SARBANES, for his leadership on this important legislation.

I urge my colleagues to support this bill.

Mr. LYNCH. Madam Speaker, I don't believe we have any further speakers, but I will continue to reserve.

Mr. CHAFFETZ. Madam Speaker, briefly, I am very supportive of this piece of legislation. I think it is important for the continuity of government and interoperations. I think it can be a cost-saving measure for a lot of our agencies, but it is not necessarily right for every single employee. I don't want this to be perceived, and I think the legislation does this, in any way, shape, or form for this to be an excuse to spend more money within our own human resources departments. I am a little worried about the scoring of this. Certainly large agencies will need to have somebody who helps shepherd this and move this forward. But for the smaller agencies, some of the other

agencies, it doesn't necessarily warrant that.

I do appreciate during the process being able to offer an amendment that would allow for some flexibility within the different agencies so that they have the internal control and don't necessarily have the excuse to go out and hire another person to try to manage this.

But with that said, I believe in and support this piece of legislation because, as I said before, the continuity of our government, this is a critical component to that. But it is also incumbent upon the executive branch to make sure that we have the safety, security, and the privacy components firmly in place. I believe that OPM, the Office of Personnel Management, will do that. This legislation strengthens their ability to do that, and that is why I am supportive of it. I appreciate the good work on both sides of the aisle. I urge my colleagues to support this legislation.

I yield back the balance of my time.

Mr. LYNCH. Madam Speaker, I want to thank the gentleman for his thoughtful comments and his leadership on this issue. I do want to just try to address the scoring aspect of it, for those who are, as rightly they should be, sensitive to the budget. Our understanding from the estimate provided by the Congressional Budget Office is that this provision would cost approximately \$30 million over 5 years. However, I think it is important to point out that during the recent unexpected snowstorms in the Washington, DC, and Northern Virginia area this past winter, in February we saved \$30 million per day. So the program costs \$30 million over 5 years, and in one severe snowstorm, we saved \$30 million per day by utilizing the telework function.

In closing, I also want to thank Mr. SARBANES and Mr. CONNOLLY for their leadership on our side and also the bipartisanship showed by the gentleman from West Virginia (Mrs. CAPITO) and Mr. WOLF as well. I think they did a fine job. I ask my colleagues on both sides of the aisle to support H.R. 1722.

I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Massachusetts (Mr. LYNCH) that the House suspend the rules and pass the bill, H.R. 1722, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the yeas have it.

Mr. BROUN of Georgia. Madam Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

### NATIONAL TRAIN DAY

Ms. CORRINE BROWN of Florida. Madam Speaker, I move to suspend the rules and agree to the resolution (H. Res. 1301) supporting the goals and ideals of National Train Day, as amended.

The Clerk read the title of the resolution.

The text of the resolution is as follows:

#### H. RES. 1301

Whereas in 1830, the Nation's first passenger and freight railroad, the Baltimore & Ohio, revolutionized transportation in the United States;

Whereas on May 10, 1869, in Promontory Summit, Utah, the golden spike was driven into the final tie that joined 1,776 miles of the Central Pacific and Union Pacific railroads, transforming America by creating the Nation's first transcontinental railroad;

Whereas by 1910, trains carried 95 percent of all intercity transportation;

Whereas after 1920, rail passenger revenues declined due to the rise of the automobile;

Whereas in the 1930s, railroads reignited popular imagination with service improvements and new, diesel-powered streamliners;

Whereas on May 26, 1934, the Pioneer Zephyr set a speed record for travel between Denver and Chicago when it made a 1,015-mile, non-stop "Dawn-to-Dusk" run in 13 hours and 5 minutes at an average speed of 77 miles per hour and, during one section of the run, reached a speed of 112.5 miles per hour, just short of the then United States land speed record of 115 miles per hour;

Whereas on January 22, 1935, the 400, later named the Twin Cities 400, traveled 400 miles between Chicago and St. Paul in 400 minutes;

Whereas at its inception in 1935, Time magazine dubbed the 400, "the fastest train scheduled on the American continent, fastest in all the world on a stretch over 200 miles";

Whereas the resurgence in passenger railroading was short-lived, as the continuing rise of the automobile, the devastating economic impact of two World Wars, the creation of the Interstate Highway System, the increasing availability, comfort, and convenience of air travel, increasing train fares and decreasing service, and a number of railroad bankruptcies, mergers, and acquisitions took their toll on passenger rail service in the United States;

Whereas by 1965, only 10,000 rail passenger cars were in operation, 85 percent fewer than in 1929, and passenger rail service was provided on only 75,000 miles of track;

Whereas in 1970, Congress saved passenger rail service in the United States by creating the National Railroad Passenger Corporation, known as Amtrak;

Whereas since 1970, the Federal Government has invested nearly \$1,300,000,000 in our Nation's highways, more than \$484,000,000 in aviation, and \$67,000,000 in passenger rail;

Whereas with the enactment of the Passenger Rail Investment and Improvement Act of 2008 (Public Law 110-432) in the 110th Congress and the American Recovery and Reinvestment Act of 2009 (Public Law 111-5) in this Congress, Congress charted a new course for Amtrak and for the development of high-speed and intercity passenger rail in the United States;

Whereas the Recovery Act provided \$8,000,000,000 in grants to States for the development of high-speed and intercity passenger rail and \$1,300,000,000 for Amtrak for capital, safety, and security improvements;

Whereas the Transportation, Housing and Urban Development, and Related Agencies

Appropriations Act, 2010, provided an additional \$2,500,000,000 to States for investment in high-speed and intercity passenger rail and more than \$1,500,000,000 to Amtrak for capital and operating expenses;

Whereas the Federal Railroad Administration received 259 applications totaling \$57,000,000,000 for the \$8,000,000,000 in funds available under the Recovery Act;

Whereas in January, the President announced the recipients of the \$8,000,000,000 in Recovery Act funds for development of high-speed and intercity passenger rail service in 13 corridors spanning 31 States;

Whereas Amtrak has selected projects in 44 States to invest its \$1,300,000,000 in Recovery Act funds;

Whereas these and continued investments in developing a national high-speed and intercity passenger rail system will revitalize passenger rail service in the United States, help develop a domestic manufacturing base for high-speed and intercity passenger rail, and create good jobs in the United States;

Whereas Amtrak ridership grew every year from 1998 to 2008 and the railroad carried 27,200,000 passengers in 2009, making it the second-best year in the company's history; and

Whereas Amtrak has designated May 8, 2010, as National Train Day to celebrate America's love for trains: Now, therefore, be it

*Resolved*, That the House of Representatives—

(1) recognizes the important contributions that trains and Amtrak make to the national transportation system;

(2) supports the goals and ideals of National Train Day as designated by Amtrak; and

(3) urges the people of the United States to recognize such a day as an opportunity to celebrate passenger rail and learn more about trains.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Florida (Ms. CORRINE BROWN) and the gentleman from Pennsylvania (Mr. SHUSTER) each will control 20 minutes.

The Chair recognizes the gentleman from Florida.

#### GENERAL LEAVE

Ms. CORRINE BROWN of Florida. Madam Speaker, I ask that all Members may have 5 legislative days in which to revise and extend their remarks on H. Res. 1301.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Florida?

There was no objection.

Ms. CORRINE BROWN of Florida. Madam Speaker, I rise in support of this resolution, and I yield myself such time as I may consume.

Rail in America is experiencing a renaissance we haven't seen in 50 years. All forms of passenger rail, including Amtrak, are seeing increased ridership numbers. In fact, in 2009 Amtrak welcomed aboard over 27.1 million passengers, the second-largest annual total in Amtrak's history, an average of more than 74,000 passenger rides and more than 300 Amtrak trains per day.

For me, as chair of the Rail Subcommittee, the eventual goal is to have high-speed intercity passenger, and commuter rail lines connecting nationwide to serve as an enhancement to our current systems of transportation.

Moreover, if a nationwide high-speed and intercity passenger rail system is realized, it will not only serve as a tremendous benefit to our Nation's transportation needs but will also be a superb asset toward getting people back to work by creating quality jobs in our economy's manufacturing sector. In some areas, like where the Sunset Limited used to operate, it is a homeland security issue. If the United States was hit by a natural or manmade disaster, we need a functional system that will move citizens out of harm's way.

There is no doubt that increasing the use of passenger and freight rail is the best way for our Nation to address the environmental and energy-related challenges we face today. Freight railroads, for example, have made major gains in fuel efficiency through training and improved locomotive technology. Indeed, a single intermodal train can take up to 280 trucks off of our highways. And one gallon of diesel fuel can move a ton of freight an average of 414 miles, a 76-percent improvement since 1980, while General Electric has recently unveiled the world's first hybrid locomotive.

□ 1330

In addition, passenger rail's ability to reduce congestion is well-known, and their ridership numbers are increasing steadily each year. One full passenger train in fact can take 250 to 300 cars off the road. Passenger rail also consumes much less energy than automobiles and commercial airlines. As we have seen with the horrible oil spills on our Gulf Coast, with estimates of 5,000 barrels floating into the sea every day, it is clear we need a new way of doing things in the transportation arena.

Our committee has hit the rails, having a national dialogue with America about the future of the U.S. transportation system. Just two weeks ago, I led a Whistle Stop Rail Tour to promote high-speed and intercity passenger rail in the United States. We started in Washington, traveled to upstate New York, and ended up in Chicago where we conducted a major hearing on rail issues. We are planning additional events in Texas, California, Oregon, and throughout the United States.

All along the way, we saw stimulus dollars going toward improving our transportation infrastructure and creating jobs for the local workforce. In that particular region in upstate New York, rail manufacturing could very well replace the good jobs in those towns that were sent overseas.

Just Saturday, I rode with Amtrak as they tested the current Florida East Coast Railroad line from Jacksonville to Miami for passenger service. And on Monday, we held the latest in a series of high-speed rail hearings in Miami, Florida. Everywhere we have gone, we have gotten very strong support for Amtrak service and high-speed rail. The only complaint I have heard is

that there wasn't enough money and it wasn't coming fast enough.

Over the past 50 years, the Federal Government has invested nearly \$1.3 trillion in our Nation's highways and more than \$484 billion in aviation. Unfortunately, since 1970 when Congress created Amtrak, we have just invested \$67 billion in intercity passenger rail, including Amtrak.

Now, I have always assured everyone that the \$8 billion in the Recovery Act was just a down payment and there would be more planning and construction dollars coming in the near future. But we need to get serious about funding high-speed rail. With just \$1 billion budgeted for fiscal year 2011, we need to find a dedicated revenue source so that States, operators, stakeholders, and manufacturers aren't afraid to make investments in infrastructure and manpower.

In fact, I feel so passionate about it that I spearheaded a letter that over 100 Members signed to President Obama requesting that he include a dedicated source of revenue for high-speed rail in the transportation reauthorization policy objective that the administration is developing.

We still have a lot of work to do before the first passengers board high-speed trains in the United States, but we are off to a great start with the investment made in the Recovery Act.

I encourage all of my colleagues to show their support for this resolution and the new age of rail in America. This is a giant step in the right direction.

Let's roll, baby, roll. Toot toot. That's it.

I reserve the balance of my time.

Mr. SHUSTER. Madam Speaker, I appreciate the enthusiasm of the chairwoman of the subcommittee, and I yield myself such time as I may consume.

The ceremonial golden spike hammered at Promontory Summit, Utah, on May 10, 1869, marked the completion of the transcontinental railroad, one of the greatest engineering masterpieces and, I might add, was spearheaded by the Republican President, Abraham Lincoln. It also marked the birth of what would become the greatest rail network in the world. One hundred forty-one years later, we are still reaping the benefits of our ancestors' visions.

The United States now has over 140,000 miles of railroads making up the transportation backbone of the Nation. Our railroads are environmentally friendly, producing significantly less pollution than other modes of transportation. A train can haul one ton of freight 436 miles on one gallon of diesel fuel, and it is three times cleaner than a truck. Trains also help to alleviate the congestion of our crowded highways across America. One train can actually take 280 trucks off the road.

Railroads have also enjoyed a remarkable resurgence since the bankruptcies, disinvestment, and decay of

the 1970s. The rail deregulation law of 1980, the Staggers Act, has been an unparalleled success. We must take great care to protect the regulatory environment that has allowed railroads to thrive and resist any effort that would undo all the progress this industry has made.

Two years ago, President Bush signed into a law an Amtrak reauthorization that will take this country into the next generation of passenger rail service. The law makes important reforms to Amtrak and also creates a role for the private sector in the passenger rail industry.

The Amtrak reauthorization law, the first in more than a decade, created the framework for public-private partnerships for the construction and operation of high-speed rail corridors all over this Nation. High-speed rail promises safe, fast, convenient service, all while helping to alleviate aviation and highway congestion.

The railroad industry is vitally important to this country and this economy, and I urge the passage of H. Res. 1301 to celebrate National Train Day on May 8, 2010.

I reserve the balance of my time.

Ms. CORRINE BROWN of Florida. Madam Speaker, I yield such time as he may consume to the gentleman from Minnesota (Mr. OBERSTAR), the chair of the committee and our transportation guru.

Mr. OBERSTAR. I thank the gentlewoman for yielding. I tip my hat also to the Member of Congress whom I call "Ms. Amtrak," "Ms. Passenger Rail," whose passion is evident; who works tirelessly day and night, week after week, to advance the cause of passenger rail in this country, and has been very successful at it, mobilizing public opinion, igniting public imagination. And I appreciate the comments of the gentleman from Pennsylvania (Mr. SHUSTER), who has been a very constructive and enthusiastic partner in shaping passenger rail.

I would say to the gentleman, while the Bush administration twice submitted bankruptcy budgets for Amtrak and twice proposed putting Amtrak up for sale in the private marketplace, there were Members on both sides of the aisle who joined together, including the gentleman, to restore funding for Amtrak to keep it going. The gentleman's fingerprints are all over the Amtrak authorization bill that President Bush signed. That same President Bush, who once said we should terminate Amtrak, signed the bill with a whole new future for Amtrak. And Mr. MICA as well, who is, unfortunately, not here on the floor but who nonetheless played a very significant role in shaping a new future for Amtrak and, as the gentleman from Pennsylvania said, opening the door for private investment in each of the corridors that we crafted in the Amtrak authorization.

The Pacific Railway Act over 148 years ago really is the beginning point

for our discussion today and for all discussion on passenger rail. That was the day that President Lincoln signed the legislation that gave the Central Pacific Railroad the right to build rail lines from Sacramento east and chartered the Union Pacific to build rail lines from the Missouri River west.

I would recommend to anyone who is interested in passenger rail to make a trip to Sacramento, to the rail museum in that city. It is a splendid panorama, a stunning sweep of history, of development of both freight and passenger rail, how the railroads were built, the people who built them, the ethnic diversity of those who worked on the laying of the track, and the competition going from west to east and east to west. It is a striking march through history. It gives the viewer a deeper appreciation of our rich history of freight and passenger rail.

The joining of the two just 7 years later, in 1869, was in those times a remarkable timeframe. I think today with modern equipment we might have built those two lines a lot faster. But 1,776 miles of the Central Pacific and Union Pacific joined at Promontory Summit in Utah.

Not long after, the first transcontinental trip took 83 hours and 39 minutes from New York City to San Francisco. By 1910, which was really the peak time for passenger rail, 95 percent of all intercity travel was by rail. By 1920, the railroads carried 1.2 million passengers. The automobile was making its way into our consciousness and taking over and giving Americans a difference of travel and experience and freedom of access.

It is interesting that in 1920 cars accounted for 50 miles of travel a year for the average citizen and 450 miles per year for trains, but 10 years later, that had just turned around. Americans were driving over 1,600, nearly 1,700 miles a year in their cars and only 219 miles on average by train.

That continued to progress until after World War II, the railroads saw more advantage in freight, passenger traffic was dropping off, and the railroads joined with the U.S. Post Office to take the overnight mail off the passenger service. The RPOs began to disappear. That reduced revenue to the railroads. The railroads could then petition the ICC for discontinuance.

By the end of the decade of the 1960s, passenger rail was on life support, and Congress created the National Railroad Passenger Corporation, which we know today as Amtrak.

□ 1345

There is now a rail revival happening all across the land. And that is what this resolution is intended to do, support the goals and ideals of National Train Day.

Everywhere I travel, in almost every city that ever had a rail service there is either a caboose or an old locomotive at the entrance to the community. People celebrate their rail history. But

they also want to bring back active service. Just as in transit, Americans are voting with their feet. A million new transit riders a day. And so with passenger rail.

We all remember the tragedy of September 11, 2001, when the only way you could travel intercity, apart from your automobile, was on Amtrak. And the revival of interest in both transit and in intercity passenger rail has just gone apace since then.

President Obama made a commitment to intercity passenger rail, putting \$8 billion on the table in the stimulus package. That was more in 1 year than Amtrak had received in several years. It's a down payment, as he said, and as Chairwoman BROWN had said and others have observed. Now we are seeing the implementation of those funds by the various corridors to which those stimulus dollars were allocated.

It is up to us, and our committee will continue to hold oversight hearings observing the implementation of those funds to ensure they are wisely invested, that the commitments made are followed through. We will move America along. We are starting slowly.

Goodness, there is passenger rail track that is part of this that's only 35 miles an hour today because that's passenger rail going on freight rail track that has been allowed to deteriorate. There are other corridors where freight rail has been built up, and the investment in the corridor has been robust, and where there is room for passenger rail, but we have to separate the two. And we recognize that we have to have passenger rail partnering with freight rail.

The gentleman from Pennsylvania has been quite a strong advocate for that. And we all recognize we need to move more goods by rail for the economy's sake, for the environment's sake. By the way, I would say to the gentleman that 436 miles a ton on a gallon of fuel was updated yesterday for me by the Association of American Rail. They say it is now 483 miles on a gallon of fuel for a ton of freight. Locomotives are improving in their efficiency. The track beds are improving. And we are going to do even more in the future.

But we are pikers with that \$8 billion. The European economic community, European Union, the transport ministry has a \$1.4 trillion, 20-year investment plan, they are halfway through doing it now, to build 7,000 additional miles of high-speed intercity passenger rail, real high-speed, 200 miles an hour. We will get there eventually. We are almost back where we were in 1890 in making the investment in passenger rail, except that those corridors that remain for freight, in which passenger is a lively, active participant, or a possibility, have been upgraded, and now we need to make the next step upgrades to class six, seven, and eight rail where we can have speeds in excess of 150 miles an hour.

It's going to take a huge amount of capital investment. But Spain has com-

mitted \$140 billion into their high speed rail system, the Talgo. One hundred forty billion dollars for a country with 42 million people. That is an enormous commitment on their part, and shows visionary steps toward their future. But they will have 186- to 200-mile an hour, 220-mile an hour intercity passenger rail service. We can do no less in America. We must do no less in America.

China is completing an 800-plus mile link from Beijing to Shanghai. That is the distance from Boston to Richmond on the East Coast. In that Boston-Richmond corridor are 36 million people. In Beijing-Shanghai there are nearly 100 million people. You will be able to travel that distance, though, in 4 hours on 220-mile an hour steel rail.

We can't let China, Japan with the Shinkansen, South Korea with their high speed rail system, and all the European systems get so far ahead of us. They are now, but we will catch up. And when we do, people will look back and say the goals and ideals of National Train Day moved us in that direction.

And this Congress, both sides of the aisle, and the partnership that we have formed, keeping vigil over the future investments in passenger rail can rightly take credit for moving America along that path toward a great recapturing of our past and making it a greater future.

Ms. RICHARDSON. Madam Speaker, I rise in strong support of H. Res 1301, Supporting the Goals and Ideals of National Train Day. I want to thank my colleague and friend Chairwoman BROWN for her tireless efforts and leadership on behalf of the rail.

Looking back, this past year has been one of the most exciting years for rail in quite some time and we have a lot to celebrate on National Train Day. With the Obama Administration's focus on bringing high-speed rail to this country and the funding they have dedicated towards high-speed rail, the future of rail seems brighter now than it has in a long time.

Just this past month I helped form the California High-Speed Rail Caucus. The Caucus is working to bring a world class high-speed rail system to California. My home State of California received \$2.3 billion dollars of American Recovery and Reinvestment Funds to build a high-speed rail system, and this is on top of the voter approved bond measure which will provide nearly \$10 billion for the system.

The California High-speed rail line is projected to create 160,000 construction jobs in California to plan, design, and build the system. It is also estimated that an additional 450,000 jobs will be created once the system is up and running. The rail line is expected to reduce congestion, increase mobility, improve air quality, and reduce fatal auto accidents, and it could serve as a model that can be replicated across the country to create a national world-class rail system.

I am glad to be recognizing National Train Day with such excitement across the country with the reemergence of rail as a viable transportation alternative. The United States is finally taking steps to catch up with the rest of the world and create a truly world class rail system.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I rise today in support of H. Res. 1301 to recognize the goals and ideals of National Train Day.

America's rail network is one of its greatest treasures, and I am pleased to support Congresswoman BROWN's resolution in support of National Train Day. This year marks the third annual celebration with family-oriented events that provide opportunities to explore interactive and educational exhibits on the ways trains have transformed our country. This year we also celebrate 141 years of connecting travelers from coast to coast as the first transcontinental railroad was completed on May 10, 1869. On that day in Promontory Summit, Utah, the "golden spike" was driven into the final tie that joined 1,776 miles of the Central Pacific and Union Pacific railways, linking the east and west coasts by rail for the first time.

In Texas we have several events lined up to celebrate National Train Day, and Dallas' Union Station will be one of 13 Texas train stations participating in National Train Day. The event will feature train equipment displays, entertainment, balloon makers, and face painters, and additionally, the Dallas Museum of the American Railroad will display its 1931 M-180 Doodlebug and a heritage Pullman Sleeping Car.

Madam Speaker, trains have truly transformed America over the last two centuries, adding to our national character and making us a more efficient and mobile country. I ask my fellow colleagues to join me today in supporting the goals and ideals of National Train Day and recognizing the contributions that trains have made to our national transportation system.

Mr. SHUSTER. Madam Speaker, I have no further requests for time, and I yield back the balance of my time.

Ms. CORRINE BROWN of Florida. Madam Speaker, I have no further requests for time, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Florida (Ms. CORRINE BROWN) that the House suspend the rules and agree to the resolution, H. Res. 1301, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the yeas have it.

Mr. BROUN of Georgia. Madam Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on motions to suspend the rules previously postponed.

Votes will be taken in the following order:

House Resolution 1320, House Resolution 1272, and House Resolution 1301, in each case by the yeas and nays.

Remaining postponed votes will be taken tomorrow.

The first electronic vote will be conducted as a 15-minute vote. Remaining electronic votes will be conducted as 5-minute votes.

#### EXPRESSING SUPPORT FOR PROMPT RESPONSE TO ATTEMPTED TERRORIST ATTACK IN TIMES SQUARE

The SPEAKER pro tempore. The unfinished business is the vote on the motion to suspend the rules and agree to the resolution, H. Res. 1320, as amended, on which the yeas and nays were ordered.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from New Jersey (Mr. PASCRELL) that the House suspend the rules and agree to the resolution, H. Res. 1320, as amended.

The vote was taken by electronic device, and there were—yeas 418, nays 0, not voting 12, as follows:

[Roll No. 246]  
YEAS—418

|                |                 |                 |
|----------------|-----------------|-----------------|
| Ackerman       | Capps           | Emerson         |
| Aderholt       | Capuano         | Engel           |
| Adler (NJ)     | Cardoza         | Eshoo           |
| Akin           | Carnahan        | Etheridge       |
| Alexander      | Carney          | Fallin          |
| Altmire        | Carson (IN)     | Farr            |
| Andrews        | Carter          | Fattah          |
| Arcuri         | Cassidy         | Filner          |
| Austria        | Castle          | Flake           |
| Baca           | Castor (FL)     | Fleming         |
| Bachmann       | Chaffetz        | Forbes          |
| Bachus         | Chandler        | Fortenberry     |
| Baldwin        | Childers        | Foster          |
| Barrow         | Chu             | Foxx            |
| Bartlett       | Clarke          | Frank (MA)      |
| Barton (TX)    | Clay            | Franks (AZ)     |
| Bean           | Cleaver         | Frelinghuysen   |
| Becerra        | Clyburn         | Fudge           |
| Berkley        | Coffman (CO)    | Gallely         |
| Berman         | Cohen           | Garamendi       |
| Berry          | Cole            | Garrett (NJ)    |
| Biggert        | Conaway         | Gerlach         |
| Bilbray        | Connolly (VA)   | Giffords        |
| Bilirakis      | Conyers         | Gingrey (GA)    |
| Bishop (GA)    | Cooper          | Gohmert         |
| Bishop (NY)    | Costa           | Gonzalez        |
| Bishop (UT)    | Costello        | Goodlatte       |
| Blumenauer     | Courtney        | Gordon (TN)     |
| Blunt          | Crenshaw        | Granger         |
| Boccieri       | Crowley         | Graves          |
| Boehner        | Cuellar         | Grayson         |
| Bonner         | Culberson       | Green, Al       |
| Bono Mack      | Cummings        | Green, Gene     |
| Boozman        | Dahlkemper      | Griffith        |
| Boren          | Davis (CA)      | Grijalva        |
| Boswell        | Davis (IL)      | Guthrie         |
| Boucher        | Davis (KY)      | Gutierrez       |
| Boustany       | Davis (TN)      | Hall (NY)       |
| Boyd           | DeFazio         | Hall (TX)       |
| Brady (PA)     | Delahunt        | Halvorson       |
| Brady (TX)     | DeLauro         | Hare            |
| Braley (IA)    | Dent            | Harman          |
| Bright         | Deutch          | Harper          |
| Broun (GA)     | Diaz-Balart, L. | Hastings (FL)   |
| Brown (SC)     | Diaz-Balart, M. | Hastings (WA)   |
| Brown, Corrine | Dicks           | Heinrich        |
| Brown-Waite,   | Dingell         | Heller          |
| Ginny          | Doggett         | Hensarling      |
| Buchanan       | Donnelly (IN)   | Henger          |
| Burgess        | Doyle           | Herseth Sandlin |
| Burton (IN)    | Dreier          | Higgins         |
| Butterfield    | Driehaus        | Hill            |
| Buyer          | Duncan          | Himes           |
| Calvert        | Edwards (MD)    | Hinchesy        |
| Camp           | Edwards (TX)    | Hirono          |
| Cantor         | Ehlers          | Hodes           |
| Cao            | Ellison         | Holden          |
| Capito         | Ellsworth       | Holt            |

|                  |                 |                  |
|------------------|-----------------|------------------|
| Honda            | McMorris        | Sánchez, Linda   |
| Hoyer            | Rodgers         | T.               |
| Hunter           | McNerney        | Sanchez, Loretta |
| Inglis           | Meeks (NY)      | Sarbanes         |
| Inslie           | Mica            | Scalise          |
| Israel           | Michaud         | Schakowsky       |
| Issa             | Miller (FL)     | Schauer          |
| Jackson (IL)     | Miller (MI)     | Schiff           |
| Jenkins          | Miller (NC)     | Schmidt          |
| Johnson (GA)     | Miller, Gary    | Schock           |
| Johnson (IL)     | Miller, George  | Schradler        |
| Johnson, E. B.   | Minnick         | Schwartz         |
| Johnson, Sam     | Mitchell        | Scott (GA)       |
| Jones            | Mollohan        | Scott (VA)       |
| Jordan (OH)      | Moore (KS)      | Sensenbrenner    |
| Kagen            | Moore (WI)      | Serrano          |
| Kanjorski        | Moran (KS)      | Sessions         |
| Kaptur           | Moran (VA)      | Sestak           |
| Kennedy          | Murphy (CT)     | Shadegg          |
| Kildee           | Murphy (NY)     | Shea-Porter      |
| Kilpatrick (MI)  | Murphy, Patrick | Sherman          |
| Kilroy           | Murphy, Tim     | Shimkus          |
| Kind             | Myrick          | Shuler           |
| King (IA)        | Nadler (NY)     | Shuster          |
| King (NY)        | Napolitano      | Simpson          |
| Kingston         | Neal (MA)       | Sires            |
| Kirk             | Neugebauer      | Skelton          |
| Kirkpatrick (AZ) | Nunes           | Slaughter        |
| Kissell          | Nye             | Smith (NE)       |
| Klein (FL)       | Oberstar        | Smith (NJ)       |
| Kline (MN)       | Obey            | Smith (TX)       |
| Kosmas           | Olson           | Smith (WA)       |
| Kratovil         | Olver           | Snyder           |
| Kucinich         | Ortiz           | Souder           |
| Lamborn          | Owens           | Space            |
| Lance            | Pallone         | Speier           |
| Langevin         | Pascrell        | Spratt           |
| Larsen (WA)      | Pastor (AZ)     | Stark            |
| Larson (CT)      | Paul            | Stearns          |
| Latham           | Paulsen         | Stupak           |
| LaTourette       | Payne           | Sullivan         |
| Latta            | Pence           | Sutton           |
| Lee (CA)         | Perlmutter      | Tanner           |
| Lee (NY)         | Perriello       | Taylor           |
| Levin            | Peters          | Teague           |
| Lewis (CA)       | Peterson        | Terry            |
| Lewis (GA)       | Petri           | Thompson (CA)    |
| Linder           | Pingree (ME)    | Thompson (MS)    |
| Lipinski         | Pitts           | Thompson (PA)    |
| LoBiondo         | Platts          | Thornberry       |
| Loebsack         | Poe (TX)        | Tiahrt           |
| Lofgren, Zoe     | Polis (CO)      | Tiberi           |
| Lowe             | Pomeroy         | Tierney          |
| Lucas            | Posey           | Titus            |
| Luetkemeyer      | Price (GA)      | Tonko            |
| Luján            | Price (NC)      | Towns            |
| Lummis           | Putnam          | Tsongas          |
| Lungren, Daniel  | Quigley         | Turner           |
| E.               | Radanovich      | Upton            |
| Lynch            | Rahall          | Van Hollen       |
| Mack             | Rangel          | Velázquez        |
| Maffei           | Rehberg         | Visclosky        |
| Maloney          | Reichert        | Walden           |
| Manzullo         | Reyes           | Walz             |
| Marchant         | Richardson      | Wamp             |
| Markey (CO)      | Rodriguez       | Wasserman        |
| Markey (MA)      | Roe (TN)        | Schultz          |
| Marshall         | Rogers (AL)     | Waters           |
| Matheson         | Rogers (KY)     | Watson           |
| Matsui           | Rogers (MI)     | Watt             |
| McCarthy (CA)    | Rohrabacher     | Waxman           |
| McCarthy (NY)    | Rooney          | Weiner           |
| McCaul           | Ros-Lehtinen    | Welch            |
| McClintock       | Roskam          | Westmoreland     |
| McCollum         | Ross            | Whitfield        |
| McCotter         | Rothman (NJ)    | Wilson (OH)      |
| McDermott        | Roybal-Allard   | Wilson (SC)      |
| McGovern         | Royce           | Wittman          |
| McHenry          | Ruppersberger   | Wolf             |
| McIntyre         | Rush            | Woolsey          |
| McKeon           | Ryan (OH)       | Wu               |
| McMahon          | Ryan (WI)       | Yarmuth          |
|                  | Salazar         | Young (AK)       |
|                  |                 | Young (FL)       |

#### NOT VOTING—12

|              |            |             |
|--------------|------------|-------------|
| Baird        | Davis (AL) | Jackson Lee |
| Barrett (SC) | DeGette    | (TX)        |
| Blackburn    | Hinojosa   | Meek (FL)   |
| Campbell     | Hoekstra   | Melancon    |
| Coble        |            |             |

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (during the vote). Members are reminded there are 2 minutes remaining in this vote.



□ 1420

Mr. BURGESS changed his vote from “nay” to “yea.”

So (two-thirds being in the affirmative) the rules were suspended and the resolution, as amended, was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

**MOMENT OF SILENCE IN REMEMBRANCE OF MEMBERS OF OUR ARMED FORCES AND THEIR FAMILIES**

The SPEAKER. The Chair would ask all present to rise for the purpose of a moment of silence.

The Chair asks that the House now observe a moment of silence in remembrance of our brave men and women in uniform who have given their lives in the service of our Nation in Iraq and Afghanistan, and their families, and of all who serve in our Armed Forces and their families.

**MESSAGE FROM THE PRESIDENT**

A message in writing from the President of the United States was communicated to the House by Ms. Wanda Evans, one of his secretaries.

**COMMEMORATING 40TH ANNIVERSARY OF KENT STATE UNIVERSITY SHOOTINGS**

The SPEAKER pro tempore (Ms. MCCOLLUM). Without objection, 5-minute voting will continue.

There was no objection.

The SPEAKER pro tempore. The unfinished business is the vote on the motion to suspend the rules and agree to the resolution, H. Res. 1272, on which the yeas and nays were ordered.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from California (Ms. CHU) that the House suspend the rules and agree to the resolution, H. Res. 1272.

This is a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 415, nays 0, answered “present” 2, not voting 13, as follows:

[Roll No. 247]  
YEAS—415

Ackerman Barton (TX) Bono Mack  
Aderholt Bean Boozman  
Adler (NJ) Becerra Boren  
Akin Berkley Boswell  
Alexander Berman Boucher  
Altmire Berry Boustany  
Andrews Biggart Boyd  
Arcuri Bilbray Brady (PA)  
Austria Bilirakis Brady (TX)  
Baca Bishop (GA) Braley (IA)  
Bachmann Bishop (NY) Bright  
Bachus Bishop (UT) Brown (GA)  
Baird Blumenauer Brown (SC)  
Baldwin Blunt Brown, Corrine  
Barrow Boccieri Brown-Waite,  
Bartlett Bonner Ginny

Buchanan Grijalva McCotter  
Burton (IN) Guthrie McDermott  
Butterfield Gutierrez McGovern  
Buyer Hall (NY) McHenry  
Calvert Hall (TX) McIntyre  
Camp Halvorson McKeon  
Cao Hare McMahon  
Capito Harman McMorris  
Capps Harper Rodgers  
Capuano Hastings (FL) Mc Nerney  
Cardoza Hastings (WA) Meeks (NY)  
Carman Heinrich Mica  
Carney Heller Michaud  
Carson (IN) Hensarling Miller (FL)  
Carter Herger Miller (MI)  
Cassidy Herseht Sandlin Miller (NC)  
Castle Higgins Miller, Gary  
Castor (FL) Hill Miller, George  
Chaffetz Himes Minnick  
Chandler Hinchey Mitchell  
Childers Hirono Mollohan  
Chu Hodes Moore (KS)  
Clarke Holden Moore (WI)  
Clay Holt Moran (VA)  
Cleaver Honda Moran (VA)  
Clyburn Hoyer Murphy (CT)  
Coffman (CO) Hunter Murphy (NY)  
Cohen Inglis Murphy, Patrick  
Cole Inslee Murphy, Tim  
Conaway Israel Myrick  
Connolly (VA) Issa Nadler (NY)  
Conyers Jackson (IL) Napolitano  
Cooper Jenkins Neal (MA)  
Costa Johnson (GA) Neugebauer  
Costello Johnson (IL) Nunes  
Courtney Johnson, E. B. Nye  
Crenshaw Johnson, Sam Oberstar  
Crowley Jones Obey  
Cuellar Jordan (OH) Olson  
Culberson Kagen Olver  
Cummings Kanjorski Ortiz  
Dahlkemper Kaptur Owens  
Davis (CA) Kennedy Pallone  
Davis (IL) Kildee Pascrell  
Davis (KY) Kilpatrick (MI) Pastor (AZ)  
Davis (TN) Kilroy Paul  
DeFazio Kind Paulsen  
Delahunt King (IA) Payne  
DeLauro King (NY) Pence  
Dent Kingston Perlmutter  
Deutch Kirk Perriello  
Diaz-Balart, L. Kirkpatrick (AZ) Peters  
Diaz-Balart, M. Kissell Peterson  
Dicks Klein (FL) Petri  
Dingell Kline (MN) Pingree (ME)  
Doggett Kosmas Pitts  
Donnelly (IN) Kratovil Platts  
Doyle Kucinich Poe (TX)  
Dreier Lamborn Polis (CO)  
Driehaus Lance Pomeroy  
Duncan Langevin Posey  
Edwards (MD) Larsen (WA) Price (GA)  
Edwards (TX) Larson (CT) Price (NC)  
Ehlers Latham Putnam  
Ellison LaTourette Quigley  
Ellsworth Latta Radanovich  
Emerson Lee (CA) Rahall  
Engel Lee (NY) Rangel  
Eshoo Levin Rehberg  
Etheridge Lewis (CA) Reichert  
Fallin Lewis (GA) Reyes  
Farr Linder Richardson  
Fattah Lipinski Rodriguez  
Filner LoBiondo Roe (TN)  
Flake Loeb sack Rogers (AL)  
Fleming Lofgren, Zoe Rogers (KY)  
Forbes Lowey Rogers (MI)  
Fortenberry Lucas Rohrabacher  
Foster Luetkemeyer Rooney  
Frank (MA) Lujan Ros-Lehtinen  
Franks (AZ) Lummis Roskam  
Frelinghuysen Lungren, Daniel  
Fudge E. Ross  
Gallegly Lynch Rothman (NJ)  
Garamendi Mack Roybal-Allard  
Garrett (NJ) Maffei Royce  
Gerlach Maloney Ruppertsberger  
Giffords Manzullo Rush  
Gingrey (GA) Marchant Ryan (OH)  
Gohmert Markey (CO) Ryan (WI)  
Gonzalez Markey (MA) Salazar  
Goodlatte Marshall Sanchez, Linda  
Gordon (TN) Matheson T. Sanchez, Loretta  
Granger Matsui Sarbanes  
Graves McCarthy (CA) Scalise  
Grayson McCarthy (NY) Schakowsky  
Green, Al McCaul Schauer  
Green, Gene McClintock Schiff  
Griffith McCollum Schmidt

Shock Space Van Hollen  
Schrader Speier Velázquez  
Schwartz Spratt Visclosky  
Scott (GA) Stark Walden  
Scott (VA) Stearns Walz  
Sensenbrenner Stupak Wamp  
Serrano Sullivan Wasserman  
Sessions Sutton Schultz  
Sestak Tanner Waters  
Shadegg Taylor Watson  
Shea-Porter Teague Watt  
Sherman Terry Waxman  
Shimkus Thompson (CA) Weiner  
Shuler Thompson (MS) Welch  
Shuster Thompson (PA) Westmoreland  
Simpson Thornberry Whitfield  
Sires Tiahrt Wilson (OH)  
Skelton Tiberi Wilson (SC)  
Slaughter Tierney Wittman  
Smith (NE) Titus Wolf  
Smith (NJ) Tonko Woolsey  
Smith (TX) Towns Wu  
Smith (WA) Tsongas Yarmuth  
Snyder Turner Young (AK)  
Souder Upton Young (FL)

ANSWERED “PRESENT”—2

Burgess Foxx

NOT VOTING—13

Barrett (SC) Coble Jackson Lee  
Blackburn Davis (AL) (TX)  
Boehner DeGette Meek (FL)  
Campbell Hinojosa Melancon  
Cantor Hoekstra

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (during the vote). There are 2 minutes remaining in this vote.

□ 1433

So (two-thirds being in the affirmative) the rules were suspended and the resolution was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

**CONGRESSIONAL SPORTSMEN'S CAUCUS SHOOTOUT**

(Mr. BOREN asked and was given permission to address the House for 1 minute.)

Mr. BOREN. Madam Speaker, yesterday, we had a big event at the Prince George's County Trap & Skeet Club. We had the annual Congressional Sportsmen's Foundation and Congressional Sportsmen's Caucus Shootout. I have some awards to announce. First of all, team captains were myself, and PAUL RYAN on the Republican side. The winner of the sporting clays competition was Congressman PAUL RYAN; the top trap gun, DAN BOREN; top skeet, CHRIS CARNEY. The top Democratic shooter was Congressman MIKE THOMPSON. The top Republican was Congressman JOHN KLINE. The top gun was DUNCAN HUNTER.

Let me say this, Madam Speaker. DUNCAN HUNTER's father tried to be the top gun for many years and never was able to accomplish it. So it was very nice that his son was able to win that award. But the most important award—for the second year in a row, the Democrats won 225–209.

I would invite all Republican Members to my office, 216 Cannon, to visit the trophy at any time.

## NATIONAL TRAIN DAY

The SPEAKER pro tempore. Without objection, 5-minute voting will continue.

There was no objection.

The SPEAKER pro tempore. The unfinished business is the vote on the motion to suspend the rules and agree to the resolution, H. Res. 1301, as amended, on which the yeas and nays were ordered.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Florida (Ms. CORRINE BROWN) that the House suspend the rules and agree to the resolution, H. Res. 1301, as amended.

This is a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 296, nays 119, not voting 15, as follows:

[Roll No. 248]

YEAS—296

|                |                 |                  |
|----------------|-----------------|------------------|
| Ackerman       | Dent            | Kildee           |
| Adler (NJ)     | Deutch          | Kilpatrick (MI)  |
| Altmore        | Diaz-Balart, L. | Kilroy           |
| Andrews        | Diaz-Balart, M. | Kind             |
| Arcuri         | Dicks           | King (NY)        |
| Baca           | Dingell         | Kirk             |
| Baird          | Doggett         | Kirkpatrick (AZ) |
| Baldwin        | Donnelly (IN)   | Kissell          |
| Barrow         | Doyle           | Klein (FL)       |
| Bean           | Driehaus        | Kosmas           |
| Becerra        | Duncan          | Kratovil         |
| Berkley        | Edwards (MD)    | Kucinich         |
| Berman         | Edwards (TX)    | Lance            |
| Berry          | Ehlers          | Langevin         |
| Biggart        | Ellison         | Larsen (WA)      |
| Bilbray        | Ellsworth       | Larson (CT)      |
| Bishop (GA)    | Engel           | Latham           |
| Bishop (NY)    | Eshoo           | LaTourette       |
| Blumenauer     | Etheridge       | Lee (CA)         |
| Boccieri       | Fallin          | Lee (NY)         |
| Boren          | Farr            | Levin            |
| Boswell        | Fattah          | Lewis (GA)       |
| Boucher        | Filner          | Linder           |
| Boyd           | Forbes          | Lipinski         |
| Brady (PA)     | Fortenberry     | LoBiondo         |
| Bralley (IA)   | Foster          | Loebsack         |
| Bright         | Frank (MA)      | Lofgren, Zoe     |
| Brown (SC)     | Frelinghuysen   | Lowe             |
| Brown, Corrine | Fudge           | Lucas            |
| Butterfield    | Garamendi       | Lujan            |
| Cantor         | Gerlach         | Lummis           |
| Cao            | Giffords        | Lynch            |
| Capito         | Gonzalez        | Maffei           |
| Capps          | Gordon (TN)     | Maloney          |
| Capuano        | Grayson         | Manullo          |
| Cardoza        | Green, Al       | Markey (CO)      |
| Carnahan       | Green, Gene     | Markey (MA)      |
| Carney         | Grijalva        | Marshall         |
| Carson (IN)    | Gutierrez       | Matheson         |
| Castor (FL)    | Hall (NY)       | Matsui           |
| Chandler       | Hall (TX)       | McCarthy (NY)    |
| Childers       | Halvorson       | McCaul           |
| Chu            | Hare            | McCollum         |
| Clarke         | Harman          | McCotter         |
| Clay           | Hastings (FL)   | McDermott        |
| Cleaver        | Heinrich        | McGovern         |
| Clyburn        | Herseth Sandlin | McIntyre         |
| Cohen          | Higgins         | McMahon          |
| Cole           | Hill            | McNerney         |
| Cornollos (VA) | Himes           | Meeks (NY)       |
| Conyers        | Hinchee         | Michaud          |
| Cooper         | Hirono          | Miller (NC)      |
| Costa          | Hodes           | Miller, George   |
| Costello       | Holden          | Minnick          |
| Courtney       | Holt            | Mitchell         |
| Crenshaw       | Honda           | Mollohan         |
| Crowley        | Hoyer           | Moore (KS)       |
| Cuellar        | Inslee          | Moore (WI)       |
| Cummings       | Israel          | Moran (VA)       |
| Dahlkemper     | Jackson (IL)    | Murphy (CT)      |
| Davis (CA)     | Jackson (GA)    | Murphy (NY)      |
| Davis (IL)     | Johnson, E. B.  | Murphy, Patrick  |
| Davis (TN)     | Kagen           | Murphy, Tim      |
| DeFazio        | Kanjorski       | Nadler (NY)      |
| Delahunt       | Kaptur          | Neal (MA)        |
| DeLauro        | Kennedy         | Nye              |

Oberstar  
Obey  
Oliver  
Ortiz  
Owens  
Pallone  
Pascarell  
Pastor (AZ)  
Paulsen  
Payne  
Perlmutter  
Perriello  
Peters  
Peterson  
Pingree (ME)  
Pitts  
Polis (CO)  
Pomeroy  
Posey  
Price (NC)  
Quigley  
Radanovich  
Rahall  
Rangel  
Rehberg  
Reyes  
Richardson  
Rodriguez  
Rogers (KY)  
Rogers (MI)  
Ros-Lehtinen  
Ross  
Rothman (NJ)  
Roybal-Allard

Ruppersberger  
Rush  
Ryan (OH)  
Salazar  
Sanchez, Linda  
T.  
Sanchez, Loretta  
Sarbanes  
Schakowsky  
Schauer  
Schiff  
Schrader  
Schwartz  
Scott (GA)  
Scott (VA)  
Serrano  
Sestak  
Shea-Porter  
Sherman  
Shimkus  
Shuler  
Shuster  
Sires  
Skelton  
Slaughter  
Smith (NJ)  
Smith (WA)  
Snyder  
Space  
Speier  
Spratt  
Stark  
Stupak  
Sullivan

Sutton  
Tanner  
Taylor  
Teague  
Terry  
Thompson (CA)  
Thompson (MS)  
Tiberi  
Tierney  
Titus  
Tonko  
Towns  
Tsongas  
Turner  
Van Hollen  
Velázquez  
Visclosky  
Walz  
Wamp  
Wasserman  
Schultz  
Waters  
Watson  
Watt  
Waxman  
Weiner  
Welch  
Whitfield  
Wilson (OH)  
Woolsey  
Wu  
Yarmuth

NAYS—119

Aderholt  
Akin  
Alexander  
Austria  
Bachmann  
Bachus  
Bartlett  
Barton (TX)  
Bilirakis  
Bishop (UT)  
Blunt  
Boehner  
Bonner  
Bono Mack  
Boozman  
Boustany  
Brady (TX)  
Broun (GA)  
Brown-Waite,  
Ginny  
Buchanan  
Burgess  
Burton (IN)  
Buyer  
Calvert  
Camp  
Carter  
Cassidy  
Castle  
Chaffetz  
Coffman (CO)  
Conaway  
Culberson  
Davis (KY)  
Dreier  
Emerson  
Flake  
Fleming  
Flexx  
Franks (AZ)  
Gallegly

NOT VOTING—15

Barrett (SC)  
Blackburn  
Campbell  
Coble  
Davis (AL)  
DeGette  
Gohmert  
Hinojosa  
Hoekstra  
Jackson Lee  
(TX)  
Meek (FL)

Myrick  
Neugebauer  
Nunes  
Olson  
Paul  
Pence  
Petri  
Platts  
Poe (TX)  
Price (GA)  
Putnam  
Reichert  
Roe (TN)  
Rogers (AL)  
Rohrabacher  
Rooney  
Roskam  
Royce  
Ryan (WI)  
Scalise  
Schmidt  
Sensenbrenner  
Sessions  
Shadegg  
Latta  
Simpson  
Smith (NE)  
Smith (TX)  
Souder  
Stearns  
Thompson (PA)  
Thornberry  
Tiahrt  
Upton  
Walden  
Westmoreland  
Wilson (SC)  
Wittman  
Wolf  
Young (AK)  
Young (FL)

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (during the vote). There are 2 minutes remaining in this vote.

□ 1445

Mr. BILBRAY and Mr. CANTOR changed their vote from “nay” to “yea.”

So (two-thirds being in the affirmative) the rules were suspended and the resolution, as amended, was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

Stated for:

Mrs. NAPOLITANO. Madam Speaker, on rollcall No. 248, had I been present, I would have voted “yes.”

□ 1445

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mr. PETERS). Pursuant to clause 8 of rule XX, the Chair will postpone further proceedings today on motions to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote incurs objection under clause 6 of rule XX.

Record votes on postponed questions will be taken later.

AUTHORIZING USE OF CAPITOL GROUNDS FOR DISTRICT OF COLUMBIA SPECIAL OLYMPICS LAW ENFORCEMENT TORCH RUN

Ms. CORRINE BROWN of Florida. Mr. Speaker, I move to suspend the rules and agree to the concurrent resolution (H. Con. Res. 263) authorizing the use of the Capitol Grounds for the District of Columbia Special Olympics Law Enforcement Torch Run.

The Clerk read the title of the concurrent resolution.

The text of the concurrent resolution is as follows:

H. CON. RES. 263

*Resolved by the House of Representatives (the Senate concurring),*

**SECTION 1. AUTHORIZATION OF USE OF CAPITOL GROUNDS FOR DC SPECIAL OLYMPICS LAW ENFORCEMENT TORCH RUN.**

On June 4, 2010, or on such other date as the Speaker of the House of Representatives and the Committee on Rules and Administration of the Senate may jointly designate, the 25th Annual District of Columbia Special Olympics Law Enforcement Torch Run (in this resolution referred to as the “event”) may be run through the Capitol Grounds as part of the journey of the Special Olympics torch to the District of Columbia Special Olympics summer games.

**SEC. 2. RESPONSIBILITY OF CAPITOL POLICE BOARD.**

The Capitol Police Board shall take such actions as may be necessary to carry out the event.

**SEC. 3. CONDITIONS RELATING TO PHYSICAL PREPARATIONS.**

The Architect of the Capitol may prescribe conditions for physical preparations for the event.

**SEC. 4. ENFORCEMENT OF RESTRICTIONS.**

The Capitol Police Board shall provide for enforcement of the restrictions contained in section 5104(c) of title 40, United States Code, concerning sales, advertisements, displays, and solicitations on the Capitol Grounds, as well as other restrictions applicable to the Capitol Grounds, in connection with the event.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Florida (Ms. CORRINE BROWN) and the gentleman from Pennsylvania (Mr. SHUSTER) each will control 20 minutes.

The Chair recognizes the gentlewoman from Florida.

GENERAL LEAVE

Ms. CORRINE BROWN of Florida. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and to include additional material on House Concurrent Resolution 263.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Florida?

There was no objection.

Ms. CORRINE BROWN of Florida. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I am pleased today to support House Concurrent Resolution 263, which authorizes the use of the Capitol Grounds for the 25th Annual District of Columbia Special Olympics Law Enforcement Torch Run. The Capitol Police, along with the D.C. Special Olympics, will participate in the Torch Run to be held on June 4, 2010. Law enforcement officers, who are part of the extended volunteer network that supports the Special Olympics, carry the Olympic torch across the Capitol Grounds throughout the District of Columbia.

The D.C. Special Olympics expect over 1,500 law enforcement officers to participate in the Torch Run, which will be a 2.3 mile course from the Capitol Grounds to Fort McNair. These events, along with others throughout the year, are designed to raise funds to support year-round activities for the D.C. Special Olympics. The D.C. Special Olympics allows area residents with intellectual disabilities to participate in competitive sport activities in order to test their abilities against their peers, develop confidence, and improve their health.

The D.C. Special Olympics will work closely with the Capitol Police and the Architect of the Capitol to make sure that the event is in full compliance with the rules and regulations governing the use of the Capitol Grounds. The event will be free and open to the public.

I urge my colleagues to join me in supporting this resolution.

Mr. Speaker, I reserve the balance of my time.

Mr. SHUSTER. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, this resolution authorizes the use of the Capitol Grounds for the District of Columbia Special Olympics Law Enforcement Torch Run to be held on June 4. The torch will be carried throughout the Capitol Grounds as part of the journey to the D.C. Special Olympics summer games.

The Special Olympics is an international organization dedicated to enriching the lives of children and adults with special disabilities through athletics and competition.

The Law Enforcement Torch Run began in 1981 when the chief of police of Wichita, Kansas, saw an urgent need to raise funds and increase awareness of the Special Olympics. The Torch Run was then quickly adopted by the International Association of Chiefs of Police. Today, the Torch Run is the largest grassroots effort that raises awareness for the Special Olympics program. The event in D.C. is one of many law enforcement torch runs throughout the country and across 35 nations leading up to the summer Special Olympics.

I urge my colleagues to support the passage of this resolution, and I reserve the balance of my time.

Ms. CORRINE BROWN of Florida. Mr. Speaker, I yield as much time as he may consume to my colleague from Rhode Island (Mr. KENNEDY).

Mr. KENNEDY. I want to thank my colleague from Florida (Ms. CORRINE BROWN) and also Mr. SHUSTER from Pennsylvania for coauthoring this important resolution and speaking in favor of it.

The Special Olympics has been an important part of destigmatizing developmental disabilities and those suffering from intellectual challenges. No one would have imagined years ago that folks who otherwise would have been living in the shadow of our society, those with cognitive and intellectual disabilities, would now be so integrated into our society, in large measure due to the opportunity that Special Olympics gave them to participate fully in our society through sports.

Special Olympics represents so much more than competition on the field, but it does represent something so important to our society, and that's opening up opportunities for folks who need to be treated with human dignity because they're like you and me; they just have other challenges intellectually.

All of us have different challenges. These are folks who have been so stigmatized and shamed because of their intellectual challenges that they have been shut out of society, but not for the Special Olympics. They have been embraced; they have been loved by all those huggers at the end of the competition, and they have been part of so many of our most moving moments in our country's efforts to have sports be a competitive endeavor.

I want to thank my cousin, Timothy Shriver, who is the international president of Special Olympics, for the dynamic leadership that he offers this organization and for all the sacrifice he makes to carry on his mother's legacy as the first president of the Special Olympics. And now he is doing it with his own style of leadership that is equally charismatic and energetic.

I want to thank the police for embracing Special Olympics. Both of them are our heroes: the law enforcement community and our Special Olympians. What a great match. The Torch Run should be a terrific event.

I thank my colleagues for allowing me to speak.

Ms. CORRINE BROWN of Florida. Will the gentleman yield for a question?

Mr. KENNEDY. I yield to the gentlewoman.

Ms. CORRINE BROWN of Florida. I just want to thank the gentleman from Rhode Island, Mr. PATRICK KENNEDY, for your leadership throughout the years in support of the Special Olympics. And how many years have you supported it?

Mr. KENNEDY. Before I can even remember, my Aunt Eunice made sure that I attended the nearest Special Olympics event that was happening. Wherever I traveled, even around the world, she made sure that I asked the local Presidents or Prime Ministers, if we met with government officials, if they had a program for people with developmental disabilities, intellectual challenges. Often they would say, Oh, we don't have those problems. And it shows that now China recently was the host of the International Special Olympics, and yet just years ago the abortion rate in China of babies that had intellectual disabilities was enormous. Now they're embracing people with intellectual disabilities. What a turnaround in attitude and respect for human life and dignity of the human person. That's what has been possible through Special Olympics.

Ms. CORRINE BROWN of Florida. Well, I want to once again thank you for your leadership, not just for America, but for the world in this area.

Mr. KENNEDY. Well, thank you for your leadership.

Ms. CORRINE BROWN of Florida. Mr. Speaker, I reserve the balance of my time.

Mr. SHUSTER. Mr. Speaker, I just want to thank and congratulate my colleague, Mr. KENNEDY from Rhode Island, for his leadership in Special Olympics throughout the years and his service in Congress. I know he will continue that work after he leaves Congress. I also want to thank the Shriver/Kennedy family for the great support and the effort they've put forth over the years in supporting such a worthwhile program as Special Olympics. So, thank you, Mr. KENNEDY.

Mr. VAN HOLLEN. Mr. Speaker, as an original cosponsor, I rise in support of H. Con. Res. 263, which would authorize the use of the Capitol Grounds for the District of Columbia Special Olympics Law Enforcement Torch Run. I commend my colleague from the District of Columbia for introducing this resolution for this worthy cause.

This annual event is in its 25th year of bringing together nearly 50 Federal and local law enforcement agencies to show support for Special Olympics DC. Each year, law enforcement officers across the country and around the world participate in local Torch Run events to raise money and awareness for the Special Olympics. In 2008, the Torch Runs raised over \$34 million for Special Olympic programs.

Funds raised from the Torch Run help support year-round training and programs for Special Olympics DC. It makes an impact in the lives of our community's most vulnerable citizens and enables thousands of children and

adults with disabilities to participate in Special Olympics programs.

Mr. Speaker, the Special Olympics Law Enforcement Torch Run is a fitting way to continue the legacy of Eunice Kennedy Shriver so that everyone has the opportunity to compete and reach their full potential.

Mr. OBERSTAR. Mr. Speaker, I rise in strong support of H. Con. Res. 263, introduced by the gentlewoman from the District of Columbia (Ms. NORTON), which authorizes the use of the Capitol Grounds for the District of Columbia Special Olympics Law Enforcement Torch Run.

This is a premier event in the region that highlights the athletic accomplishments of disabled children and young adults. Thanks to the tenacity of Eunice Kennedy Shriver and the Kennedy family, thousands of Special Olympians see their self-confidence, self-esteem, and health nurtured by participating in the Special Olympics.

Each year, nearly 50 Federal and local law enforcement agencies in the Washington, DC area, participate in the torch run to show their support for the DC Special Olympics. This torch relay event on the Capitol Grounds is a traditional part of the opening ceremonies for the Special Olympics. This year's torch run will be a 2.3-mile trek from the U.S. Capitol building to Ft. McNair.

Since its inception, more than 15,000 District of Columbia citizens with disabilities have participated in the Special Olympics and more than \$1 million has been raised. Funds raised from the Law Enforcement Torch Run for the Special Olympics help support year-round training and programs for the DC Special Olympics, which include basketball, bowling, tennis, and motor activities training.

I urge my colleagues to join me in supporting H. Con. Res. 263.

Mr. SHUSTER. Mr. Speaker, I yield back the balance of my time.

Ms. CORRINE BROWN of Florida. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Florida (Ms. CORRINE BROWN) that the House suspend the rules and agree to the concurrent resolution, H. Con. Res. 263.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the concurrent resolution was agreed to.

A motion to reconsider was laid on the table.

#### AUTHORIZING USE OF CAPITOL GROUNDS FOR THE GREATER WASHINGTON SOAP BOX DERBY

Ms. CORRINE BROWN of Florida. Mr. Speaker, I move to suspend the rules and agree to the concurrent resolution (H. Con. Res. 247) authorizing the use of the Capitol Grounds for the Greater Washington Soap Box Derby.

The Clerk read the title of the concurrent resolution.

The text of the concurrent resolution is as follows:

H. CON. RES. 247

*Resolved by the House of Representatives (the Senate concurring),*

#### SECTION 1. USE OF CAPITOL GROUNDS FOR SOAP BOX DERBY RACES.

(a) IN GENERAL.—The Greater Washington Soap Box Derby Association (in this resolution referred to as the “sponsor”) shall be permitted to sponsor a public event, soap box derby races (in this resolution referred to as the “event”), on the Capitol Grounds.

(b) DATE OF EVENT.—The event shall be held on June 19, 2010, or on such other date as the Speaker of the House of Representatives and the Committee on Rules and Administration of the Senate jointly designate.

#### SEC. 2. TERMS AND CONDITIONS.

(a) IN GENERAL.—Under conditions to be prescribed by the Architect of the Capitol and the Capitol Police Board, the event shall be—

(1) free of admission charge and open to the public; and

(2) arranged not to interfere with the needs of Congress.

(b) EXPENSES AND LIABILITIES.—The sponsor shall assume full responsibility for all expenses and liabilities incident to all activities associated with the event.

#### SEC. 3. EVENT PREPARATIONS.

Subject to the approval of the Architect of the Capitol, the sponsor is authorized to erect upon the Capitol Grounds such stage, sound amplification devices, and other related structures and equipment as may be required for the event.

#### SEC. 4. ADDITIONAL ARRANGEMENTS.

The Architect of the Capitol and the Capitol Police Board are authorized to make such additional arrangements as may be required to carry out the event.

#### SEC. 5. ENFORCEMENT OF RESTRICTIONS.

The Capitol Police Board shall provide for enforcement of the restrictions contained in section 5104(c) of title 40, United States Code, concerning sales, advertisements, displays, and solicitations on the Capitol Grounds, as well as other restrictions applicable to the Capitol Grounds, with respect to the event.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Florida (Ms. CORRINE BROWN) and the gentleman from Pennsylvania (Mr. SHUSTER) each will control 20 minutes.

The Chair recognizes the gentlewoman from Florida.

#### GENERAL LEAVE

Ms. CORRINE BROWN of Florida. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and to include additional material on House Concurrent Resolution 247.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Florida?

There was no objection.

Ms. CORRINE BROWN of Florida. Mr. Speaker, I yield myself such time as I may consume.

I am delighted to support House Concurrent Resolution 247, which authorizes the use of the Capitol Grounds for the Greater Washington Soap Box Derby. I would like to acknowledge the efforts of Mr. HOYER, who has been such a great and consistent champion for his constituents for this event.

Consistent with all events using the Capitol Grounds, this event is open to the public and free of charge. The organizers will work with the Capitol Police and the Architect of the Capitol.

I support Concurrent Resolution 247 and urge passage of the resolution.

Mr. Speaker, I reserve the balance of my time.

Mr. SHUSTER. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, as the gentlelady stated, this resolution authorizes the use of the Capitol Grounds for the 69th Annual Washington Soap Box Derby in June. This event occurs annually on the Capitol Grounds, and I know that the majority leader, Mr. HOYER, has been a tremendous supporter of this event every year.

The Soap Box Derby allows children to really showcase their efforts, their dedication, their work, and their creativity as they compete for these trophies. The winners of each division are qualified to compete in the National Soap Box Derby, which occurs in Akron, Ohio.

I support passage of this resolution and urge my colleagues to support it.

Mr. Speaker, I reserve the balance of my time.

Ms. CORRINE BROWN of Florida. Mr. Speaker, I want to point out that the Soap Box Derby, of which Mr. HOYER has been the sponsor for a number of years, is an event that has been put on for a number of years, and the purpose is to prepare young people from age 8 to 17.

Mr. Speaker, may I inquire as to how much time we have remaining?

The SPEAKER pro tempore. The gentlewoman has 18 minutes remaining.

Ms. CORRINE BROWN of Florida. I yield as much time as the leader may consume.

□ 1500

Mr. HOYER. Mr. Speaker, I thank the gentlelady for yielding me this time, and I thank Mr. SHUSTER for helping bring this bill to the floor and thank Ms. CORRINE BROWN from Florida, who does such an extraordinary job.

Mr. Speaker, I rise as a proud sponsor of this resolution which I have worked on for a long period of time. It is a facet of Capitol Hill that we have to pass a resolution to approve and allow the Greater Washington Soap Box Derby to hold the 69th Annual Greater Washington Soap Box Derby on the Capitol grounds on June 19.

Since 1938, when Norman Rocca beat out 223 other racers to win the inaugural Washington race, soapbox derby racing has had a long history in our Nation's Capital. Over nearly seven decades, thousands of the region's young people have come to Washington to take their place in a great race and a great tradition. Whether they were racing down New Hampshire Avenue, or at the current site coasting down Capitol Hill, the event's essential ingredients have remained the same: homemade, gravity-powered cars and the spirit of competition. America's soapbox derbies have rightly been called “the greatest amateur racing event in the world.”

The boys and girls who participate, many of them sponsored by community

groups, police departments or fire departments, don't just gain value experience in building and engineering; they learn about the value of hard work and fair competition.

As the Representative from Maryland's Fifth Congressional District, I am also proud to point out that my district has been the home to a string of soapbox derby champions.

In 2007, Kacie Rader, a neighbor of mine from Mechanicsville, Maryland, won the Greater Washington race and went on to become the first Marylander to win the national soapbox derby title, beating out 550 other local champions.

In 2008, Courtney Rayle, also from Mechanicsville, won the Greater Washington race and also went on to win at the national race in Akron, Ohio.

And finally, last year, her brother Justin Rayle, made it three Greater Washington wins in a row for Maryland's Fifth Congressional District. This is not fixed, I want to tell you. These are just great kids, and we are excited about the soapbox derby.

June's race will be the continuation of a proud tradition for our country and its Capital, and I thank Chairwoman BROWN and Ranking Member SHUSTER for their support and help in bringing this resolution to the floor.

Mr. SHUSTER. Mr. Speaker, I want to thank the majority leader for his leadership on this, and set the record straight. I said you have supported this every year; I meant every year you have been in Congress. You haven't been around for 69 years.

Mr. OBERSTAR. Mr. Speaker, I rise in strong support of H. Con. Res. 247, introduced by the gentleman from Maryland (Mr. HOYER), which authorizes the use of the Capitol Grounds for the Greater Washington Soap Box Derby.

This annual event encourages all boys and girls, ages 8 through 17, to construct and operate their own soap box vehicles. The goals of this event are to teach children and young adults the basic skills of craftsmanship, the spirit of competition, and the perseverance to continue a project once it has begun. The event is supported by hundreds of volunteers and parents. In the past, the Greater Washington Soap Box Derby has produced winners who went on to the national finals. Many volunteers donate considerable time supporting the event, and providing families with a fun-filled day, which has become a tradition in the Washington, DC metropolitan area.

The derby organizers will work with the Architect of the Capitol and the Capitol Police to ensure the appropriate rules and regulations are in place.

I urge my colleagues to join me in supporting H. Con. Res. 247.

Mr. SHUSTER. I yield back the balance of my time.

Ms. CORRINE BROWN of Florida. I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Florida (Ms. CORRINE BROWN) that the House suspend the rules and agree to the concurrent resolution, H. Con. Res. 247.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the concurrent resolution was agreed to.

A motion to reconsider was laid on the table.

#### NATIONAL SAFE DIGGING MONTH

Ms. CORRINE BROWN of Florida. Mr. Speaker, I move to suspend the rules and agree to the resolution (H. Res. 1278) in support and recognition of National Safe Digging Month, April, 2010, as amended.

The Clerk read the title of the resolution.

The text of the resolution is as follows:

#### H. RES. 1278

Whereas each year there are over 200,000 incidences of unintentional damage to underground utility infrastructure (including pipelines, electrical, telecommunications, water, and sewer lines), many as a result of an individual who fails to have underground utilities lines located before digging;

Whereas there are 2,534,000 miles of pipelines, of which 2,036,800 are for distribution of natural gas, 323,600 for transmission of natural gas, and 173,500 for hazardous materials including oil;

Whereas some utility lines are buried only a few inches underground, making them easy to strike even during shallow digging projects;

Whereas failure to locate underground utility lines before digging may have unintended consequences such as service interruption, environmental damage, property damage, personal injury, and even death;

Whereas State one-call notification programs allow homeowners and excavators to have underground utilities located and marked before conducting digging or excavation activities;

Whereas Congress first established minimum standards for State one-call notification programs and authorized appropriations for Federal grants to improve State one-call notification programs in the Transportation Equity Act for the 21st Century in 1998;

Whereas Congress required a 3-digit, nationwide toll-free number be established to be used by State one-call systems in the Pipeline Safety Improvement Act of 2002;

Whereas in 2005, "811" was designated as the nationwide one-call number for homeowners and excavators to call before conducting digging or excavation activities;

Whereas in the Pipeline Inspection, Protection, Enforcement, and Safety Act of 2006 Congress authorized the Secretary of Transportation to issue civil penalties to any owner or operator of a pipeline facility who fails to respond to a request to mark an underground pipeline facility, any individual who fails to use a State's one-call system prior to digging or excavation activities, or any individual who disregards location information or markings while digging or excavating;

Whereas the one-call system has helped reduce the number of digging damages caused by failure to locate underground utilities prior to digging from 57 percent in 2004 to 37.5 percent in 2009;

Whereas the 1,400 members of the Common Ground Alliance, who are dedicated to ensuring public safety, environmental protection, and the integrity of services by promoting effective damage prevention practices, promote the national "Call Before You Dig" campaign to increase public awareness about the importance of calling 811 to identify the exact location of underground utility lines;

Whereas the Common Ground Alliance has designated April as National Safe Digging month in order to increase awareness of safe digging practices across the country and to celebrate the anniversary of the designation of 811 as the national "Call Before You Dig" number; and

Whereas April is the beginning of the peak of excavation projects around the Nation: Now, therefore, be it

*Resolved*, That the House of Representatives supports the goals and ideals of National Safe Digging Month, and encourages all homeowners and excavators throughout the country to call 811 before conducting any digging or excavation activities.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Florida (Ms. CORRINE BROWN) and the gentleman from Pennsylvania (Mr. SHUSTER) each will control 20 minutes.

The Chair recognizes the gentlewoman from Florida.

#### GENERAL LEAVE

Ms. CORRINE BROWN of Florida. Mr. Speaker, I ask that all Members may have 5 legislative days in which to revise and extend their remarks on H. Res. 1278.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Florida?

There was no objection.

Ms. CORRINE BROWN of Florida. Mr. Speaker, I yield myself such time as I may consume.

I rise in strong support of H. Res. 1278, a resolution to designate the month of April as National Safe Digging Month. The Pipeline and Hazardous Materials Safety Administration, PHMSA, along with many States and stakeholders across the Nation, have come together to support this designation. If approved, it will also mark the 3-year anniversary of 811 as the national "Call Before You Dig" telephone number.

This year, throughout the entire month of April, PHMSA is encouraging all homeowners and contractors to call 811 before they dig to prevent fatalities, injuries, environmental dangers, and other possible loss of critical infrastructure and services. According to PHMSA, excavation damage continues to be a leading cause of serious pipeline incidents. In fact, each year there are hundreds of thousands of underground utility lines damaged through excavation in the United States, 35 percent of which occur as a direct result of people not calling before digging.

According to PHMSA, the one-call notification system has helped reduce the percentage of excavation damages caused by failure to locate underground utilities prior to digging, from 57 percent in 2004 to 35 percent in 2009. Clearly, these numbers speak for themselves. Indeed, it is extremely important to call 811, the Call Before You Dig line, and it is such an easy way for individuals and companies to save lives, the environment, our Nation's infrastructure, and even save money and investments. I encourage my colleagues to support this resolution.

I reserve the balance of my time.

Mr. SHUSTER. Mr. Speaker, I yield myself such time as I may consume.

I rise in support of House Resolution 1278, a resolution expressing support of the goals and ideals of National Safe Digging Month.

I introduced this resolution to encourage people to call 811, the nationwide Call Before You Dig number, before conducting any digging or excavating activities and to help draw attention to the problem of excavators and homeowners unintentionally damaging underground utilities.

Throughout the month of April, U.S. Department of Transportation, State utility regulators, and damage prevention stakeholders such as the Common Ground Alliance took part in public awareness campaigns to alert people of the dangers of not having underground utilities located before digging.

Each year more than 256,000 utility lines are unintentionally damaged during excavation activities resulting in fatalities, injuries, loss of utility service, and environmental damage. Many of these unintentional strikes could have been easily avoided if somebody had dialed 811 and had all of the underground utility lines in the area marked.

When a homeowner or contractor calls 811, he is connected to a call center that works with all of the local utility companies to have any underground utilities in the vicinity of the project located and marked. Many utilities, such as cable and telephone lines, are buried only a few inches underground, so even a project that involves only a shallow digging can result in damage to a utility line.

Every weekend, hundreds of homeowners lose cable or telephone service because they unintentionally cut a line while putting in a new mailbox or planting a new tree. While loss of cable or telephone service can be inconvenient, unintentionally striking an underground pipeline or electrical line can be deadly. There are more than 2 million miles of pipelines and more than 1 million of underground electric lines in the United States. These utilities are usually buried deeper than telecommunication lines, but they can be easily struck during road construction and home improvement projects.

Spring marks the beginning of the construction season and the time of year when most homeowners are taking on home improvement and landscaping projects. As contractors and homeowners move forward with their projects, it is important that they remember to call 811 and have underground utilities located before they begin any activity that involves digging or excavating.

Since I will be home this weekend planting trees in my yard, I have called my family, and I hope they have made the call to 811. So if my son, Garrett, is listening to me, make sure you dial 811 before I get home so when we plant the trees this weekend, we are doing all of the right things. Mr. Speaker, I urge all of my colleagues to support this resolution.

I have no further speakers, and I yield back the balance of my time.

Mr. OBERSTAR. Mr. Speaker, I rise today in support of H. Res. 1278, introduced by the gentleman from Pennsylvania (Mr. SHUSTER), which expresses support and recognizes April as National Safe Digging Month. H. Res. 1278 also celebrates the third anniversary of 8-1-1, the nationwide telephone number that all homeowners and contractors must use before conducting digging or excavation activities.

According to the Pipeline and Hazardous Materials Safety Administration (PHMSA), excavation damage continues to be a leading cause of serious pipeline incidents. More than 256,000 underground utility lines are damaged during excavation each year in the United States; 35 percent of those incidents are due to homeowners and contractors not calling 8-1-1 before they dig.

We created this one-call notification system in 2002 in the Pipeline Safety Improvement Act (P.L. 107-355), which directed the Secretary of Transportation and the Federal Communications Commission to establish a three-digit, nationwide toll-free telephone number for excavators to call to dispatch companies that operate underground utilities in the area to mark the exact location of their utilities. This helps excavators avoid hitting the utilities when digging and any fatalities, injuries, environmental damage, or loss to critical infrastructure and services that could occur.

According to PHMSA, 8-1-1 has helped reduce the number of excavation damages caused by failure to locate underground utilities prior to digging from 57 percent in 2004 to 35 percent in 2009.

Ms. RICHARDSON. Mr. Speaker, I rise today in support of House Resolution 1278, to recognize April as National Safe Digging Month. The Common Ground Alliance, an association dedicated to ensuring public safety, environmental protection, and the integrity of services by promoting effective damage prevention practices, has designated April as National Safe Digging Month in order to increase awareness of safe digging practices across the country. This resolution also celebrates the anniversary of the designation of 811 as the national 'Call Before You Dig' number.

I would like to recognize Congressman SHUSTER for his hard work authoring this resolution and bringing it to the Floor. The United States has over 2,500,000 miles of pipelines, of which 2,200,000 are for distribution of natural gas, 320,500 for transmission of natural gas, and 168,900 for hazardous materials including oil. Unfortunately, each year there are over 200,000 incidences of unintentional damage to underground utility infrastructure (including pipelines, electrical, telecommunications, water, and sewer lines). Many of these incidents are a result of an individual who fails to have underground utilities lines located before digging, as some utility lines are buried only a few inches underground.

To prevent these accidents, Congress required a 3-digit, nationwide toll-free number be established to be used by State one-call systems in the Pipeline Safety Improvement Act of 2002. These one-call notification programs allow homeowners and excavators to have underground utilities located and marked before conducting digging or excavation activities. I am pleased to say that the one-call system has helped reduce the number of digging damage caused by failure to locate under-

ground utilities prior to digging from 57 percent in 2004 to 37.5 percent in 2009. And as April is the beginning of the peak of excavation projects around the Nation, I am pleased to join Congressman SHUSTER and the Common Ground Alliance in raising awareness about this topic.

In conclusion, Mr. Speaker, I ask that you and my distinguished colleagues join me in supporting H. Res. 1278.

Ms. CORRINE BROWN of Florida. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Florida (Ms. CORRINE BROWN) that the House suspend the rules and agree to the resolution, H. Res. 1278, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the resolution, as amended, was agreed to.

A motion to reconsider was laid on the table.

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AGREEMENT WITH AUSTRALIA CONCERNING PEACEFUL USES OF NUCLEAR ENERGY—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, referred to the Committee on Foreign Affairs.

*To the Congress of the United States:*

I am pleased to transmit to the Congress, pursuant to sections 123 b. and 123 d. of the Atomic Energy Act of 1954, as amended (42 U.S.C. 2153(b), (d)) (the "Act"), the text of a proposed Agreement between the Government of the United States of America and the Government of Australia Concerning Peaceful Uses of Nuclear Energy. I am also pleased to transmit my written approval, authorization, and determination concerning the Agreement, and an unclassified Nuclear Proliferation Assessment Statement (NPAS) concerning the Agreement. In accordance with section 123 of the Act, as amended by title XII of the Foreign Affairs Reform and Restructuring Act of 1998 (Public Law 105-277), a classified annex to the NPAS, prepared by the Secretary of State in consultation with the Director of National Intelligence, summarizing relevant classified information, will be submitted to the Congress separately. The joint memorandum submitted to me by the Secretaries of State and Energy and a letter from the Chairman of the Nuclear Regulatory Commission stating the views of the Commission are also enclosed.

The proposed Agreement has been negotiated in accordance with the Act and other applicable law. In my judgment, it meets all applicable statutory requirements and will advance the non-proliferation and other foreign policy interests of the United States.

The proposed Agreement provides a comprehensive framework for peaceful nuclear cooperation with Australia based on a mutual commitment to nuclear nonproliferation. The Agreement has an initial term of 30 years from the date of its entry into force, and will continue in force thereafter for additional periods of 5 years each, unless terminated by either party on 6 months' advance written notice at the end of the initial 30-year term or at the conclusion of any of the additional 5-year periods. The proposed Agreement permits the transfer of information, material, equipment (including reactors), and components for nuclear research and nuclear power production. It does not permit transfers of Restricted Data, sensitive nuclear technology, sensitive nuclear facilities, or major critical components of such facilities. In the event of termination of the proposed Agreement, key nonproliferation conditions and controls continue with respect to material, equipment, and components subject to the proposed Agreement.

Australia is a non-nuclear weapon state party to the Treaty on the Non-Proliferation of Nuclear Weapons (NPT). Australia has concluded a Safeguards Agreement and Additional Protocol with the International Atomic Energy Agency. Australia is a party to the Convention on the Physical Protection of Nuclear Material, which establishes international standards of physical protection for the use, storage, and transport of nuclear material. It is also a member of the Nuclear Suppliers Group, whose non-legally binding guidelines set forth standards for the responsible export of nuclear commodities for peaceful use. A more detailed discussion of Australia's domestic civil nuclear activities and its nuclear nonproliferation policies and practices, including its nuclear export policies and practices, is provided in the NPAS and the NPAS classified annex submitted to the Congress separately.

I have considered the views and recommendations of the interested agencies in reviewing the proposed Agreement and have determined that its performance will promote, and will not constitute an unreasonable risk to, the common defense and security. Accordingly, I have approved the Agreement and authorized its execution. I urge the Congress to give it favorable consideration.

This transmission shall constitute a submittal for purposes of both sections 123 b. and 123 d. of the Act. My Administration is prepared to begin immediately the consultations with the Senate Committee on Foreign Relations and the House Committee on Foreign Affairs as provided in section 123 b. Upon completion of the 30 days of continuous session review provided for in section 123 b., the 60 days of continuous session review provided for in section 123 d. shall commence.

BARACK OBAMA.  
THE WHITE HOUSE, May 5, 2010.

#### SUPPORT DYSTONIA RESEARCH

(Ms. ROS-LEHTINEN asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. ROS-LEHTINEN. Mr. Speaker, today I rise in solidarity with a wonderful and determined south Florida woman, Millie Munoz. Millie Munoz has dystonia, a little-known movement disorder that causes a person's muscles to contract and spasm involuntarily. The trademark of this disorder is repetitive, patterned, and uncontrollable movements.

Since childhood, Millie went from doctor to doctor and was told there was no real problem. Finally in the summer of 2006, she was diagnosed with generalized dystonia. Shortly thereafter, Millie went from climbing the Great Pyramid to being in a wheelchair and bed bound. Luckily, in 2008, she had deep brain stimulation surgery which provided some relief. Today, Millie has a feeding tube and braces on her legs, and she is as resilient and as determined as ever.

Together, we must raise awareness of this disorder and support the research that can find a cure to this silent internal storm.

□ 1515

#### URGING TESTIMONY OF CHIEF ACTUARY AT THE CENTERS FOR MEDICAID & MEDICARE SERVICES

(Mr. THOMPSON of Pennsylvania asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. THOMPSON of Pennsylvania. Mr. Speaker, last week, the Republican members of the Education and Labor Committee sent a letter to Chairman MILLER asking that the chief actuary at the Medicare agency testify before the committee.

The report from Richard S. Foster estimating the financial effects of the Patient Protection and Affordable Care Act includes a number of adverse implications for employer-sponsored health care plans which make it worthy of consideration by the committee.

The report shows that the act will cause health expenditures to grow by \$311 billion over the baseline projections. The report raises the possibility of a substantial cost shift to private payers, such as employer-sponsored plans, as health care providers will seek to recoup underpayments to the Medicaid program.

I am concerned that small businesses would be inclined to terminate their existing coverage and companies with low average salaries might find it to their advantage to end their plans, allowing workers to qualify for heavily subsidized coverage at taxpayer expense.

As a member of the committee, I urge the chairman to allow this request for the chief actuary to testify

on this new law and its implications for business.

#### SPECIAL ORDERS

The SPEAKER pro tempore. Under the Speaker's announced policy of January 6, 2009, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Kansas (Mr. MORAN) is recognized for 5 minutes.

(Mr. MORAN of Kansas addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### UNDER SIEGE

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. POE) is recognized for 5 minutes.

Mr. POE of Texas. Mr. Speaker, a friend of mine in Texas, John, sent me a recent article from the Tucson Weekly written by Leo Banks. The article shines a bright light on life in Arizona north of the border and the shock after the murder of Arizona rancher Robert Krentz. The murderer shot Rob, then his dog, and then fled down the Black Draw on the Geronimo Trail, headed back to Mexico. Rob's sister, Susan Pope, says things have gotten so bad, she can't honestly remember the last time she felt secure.

The Popes' home is in the mountains and it has been broken into three times. Susan works as a bus driver and a teacher at the one-room Apache Elementary School. That elementary school has been burglarized so many times that nothing of value remains there. How can you teach children in an atmosphere like that? They say everybody there knew something like Rob Krentz' murder was about to happen.

Susie Morales lives near Nogales. She said, when she cooks dinner in her kitchen, she can look out and see people, drug mules, with backpacks full of drugs. They are on a trail 75 yards from her front door. Another trail 50 yards from her back door exists. These trails are so close that, when Susie spots the paramilitary squads, she runs into her bathroom with her cell phone, hides and shuts the door. She has to keep her voice down so the drug cartels don't hear her calling for help, and she carries a .357 magnum with her at all times.

Homeland Security Secretary Napolitano, however, says arrests are down on the border's 262-mile-wide Tucson sector. Those arrests are not numbers of actual crossers, however, and these misleading statistics are used to say border security is working.

However, the truth is just the opposite. The people who got away from officially numbered arrests outnumber them three to one. Frontline lawmen

will tell you that it is more like four or five to one to get away.

The Feds boast of 628 miles of fencing now in place, but only 310 miles of that is actually fence. The rest of it, 318 miles, is vehicle barriers that don't stop anybody on foot. Foot traffic still pours over the mountains south of Sierra Vista to the tune of 1,500 a week according to local citizens who count them by placing hidden cameras on the trails. Rancher John Ladd counted some 350 illegals on his San Jose ranch over a period of 18 days before this newspaper interview. He says he is on the phone with the Border Patrol on an average of three times a day, seven days a week, to report groups crossing his ranch.

As one resident said, "We are under the gun all the time. There are people watching us all the time. The smugglers have scouts on the hills watching us, watching Customs, watching Border Patrol. They're terrorists, very militaristic, and they get a high out of it. As long as they can get away with it, it's okay. That's their mentality."

They say the most dangerous thing you can do as a citizen is reach for your cell phone if seen by one of the drug smugglers. Forget you even own one. Keep your hands visible. And no sudden moves if you are spotted. If you encounter the wrong guy and he thinks you are calling Border Patrol, he might just start shooting at you.

Now, when men go out to work at their corrals on the border on their ranches, sometimes miles from the house, their wives go along, too. They are afraid to be alone in their own home. That is no way to live, Mr. Speaker.

People on the border are under siege by the crime cartels. The people-smuggling operations have been taken over by the drug cartels, and the coyotes and the drug cartels work together to smuggle people and drugs across the border, all in the name of money. To cross around Douglas, the rate has gone up to \$2,500 per person. When they don't have the money to pay the drug smugglers and the coyotes, they carry drugs as payment to cross.

Cochise County Sheriff Larry Dever said in recent Senate testimony, "I guarantee that every group coming across that border today has a gun." Just Friday, a deputy sheriff was shot by narco-terrorists carrying AK-47s in Pinal County, 70 miles north of the border.

Those ill-informed elites that don't live in a border State, but reside in high rises in New York or San Francisco, live in "never-never land" when they criticize Arizona for trying to protect its people.

The border is not safe. Ask people who live on the border, both Mexicans in Mexico and Americans in the United States. Those residents call the border a war zone.

The United States protects the borders of other nations. It's about time we protect our own border.

And that's just the way it is.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from North Carolina (Mr. PRICE) is recognized for 5 minutes.

(Mr. PRICE of North Carolina addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### TRIBUTE TO DONALD SPENCER

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Ohio (Mr. DRIEHAUS) is recognized for 5 minutes.

Mr. DRIEHAUS. Mr. Speaker, I rise today to pay tribute to one of Cincinnati's great citizens, Donald Spencer.

Donald Spencer's philosophy in life was, "When you leave this world, it should be better because you have lived." He certainly made this world a better place. Donald Spencer lived life to the fullest and touched many as a community leader, a teacher, and a real estate broker. He was born March 5, 1915, and he died yesterday, May 4, 2010.

Donald Spencer was the first African American real estate broker with the Cincinnati Area Board of Realtors, but teaching never left his blood. A lifelong resident of Cincinnati, he helped pave the way for African Americans in education, as well as real estate, during his career.

Having graduated from Walnut Hills High School before earning his bachelor's degree and master's degree from the University of Cincinnati by 1940, Mr. Spencer embarked on an 18-year teaching career at Douglass, Stowe and Bloom junior high schools.

He opened his real estate office concurrently with the last 6 years of teaching. Five years later, he was well-established as Donald A. Spencer and Associates. The firm eventually grew to 23 on its staff and prospered for 30 years, first with an office in Walnut Hills and later in Avondale.

He was named president of the Cincinnati Association of Real Estate Brokers and was active with PAC, the national policy-making commission of the National Association of Real Estate Brokers.

A staunch supporter of Cincinnati public schools, Mr. Spencer chaired the 2001 campaign, successfully passing the November tax levy. In 2003, he served with CASE, Cincinnati's Active in Support of Education, which led to the passing of the \$435 million levy to build 35 new schools and renovate the remaining 31 buildings.

A lifetime member of the NAACP, Mr. Spencer was active his entire adult life in civic, religious, and civic rights organizations. A member of Kappa Alpha Psi Fraternity, he established the undergraduate chapter on the University of Cincinnati campus in 1939. He served on the Boards of Ohio Uni-

versity for 2 years as its president, the Ohio Valley Goodwill, the Fenwick Club, and Family Housing Developers. He was a founding board member of the Friends of Cincinnati Parks and an executive board member of the Walnut Hills High School Foundation.

He also has been active in the Boys Club, the Cincinnati Association, the City of Cincinnati Board of Housing Appeals, the Task Force on Racial Isolation in Cincinnati Public Schools, and Cincinnati's Historic Conservation Board. He was a 30-year trustee at Mt. Zion United Methodist Church, now the New Vision United Methodist Church. Among his many honors, Donald Spencer in 1997 received the Charles P. Taft Civic Gumption Award from the Cincinnati Charter Committee.

In 2001, the Cincinnati Park Board developed the Donald A. Spencer Overlook in Eden Park, one of our jewels, to recognize his many years of service to the park system.

Mr. Spencer received the Founders' Citation from the Ohio University Board of Trustees, one of only 14 people to receive the honor in the university's 200-year history.

He leaves behind his wife, Marian, his wife of nearly 70 years, and the legacy that lived up to his own philosophy.

When you look at the folks in Cincinnati and you look at the people that make a difference, the Spencers are the First Couple of Cincinnati.

Mr. Spencer will be dearly missed. He was a treasure to all of us in Cincinnati.

#### ESTABLISHING THE DEPARTMENT OF NAVY AND MARINE CORPS

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from North Carolina (Mr. JONES) is recognized for 5 minutes.

Mr. JONES. Mr. Speaker, yesterday I was humbled, but also pleased, that the House of Representatives passed legislation that would rename the Department of the Navy to be the Department of Navy and Marine Corps, and I want to thank 426 cosponsors of this legislation for joining us yesterday.

Mr. Speaker, the history on this issue is that this is the tenth year that the House of Representatives, not with a vote on the floor of the House, but in the Armed Services Committee, has put language in the House Armed Services authorization bill that would do the same thing, and that is to say, that the Department of the Navy would become the Department of Navy and Marine Corps.

□ 1530

The reason yesterday was very important that we would have this vote on the floor of the House was to say to the Senate, who for 10 years has stopped this effort to recognize two great services, the Navy and Marine Corps, which are known as one fighting team and would carry the name Department of Navy and Marine Corps, it



was to say to the Senate, "Please take a look at this and please look at this seriously because this is important to a large number of people in both the Navy and Marine Corps."

There is no cost to this. This does not affect the budget. It doesn't affect even the stationery. It would just make it so that in the future, as changes come about, it would be known as the Department of Navy and Marine Corps.

Mr. Speaker, I want to tell a story about a news conference. About 6 weeks ago, the Marine Corps League held a news conference in the Cannon Office Building to announce their support of this legislation. At the news conference we had Senator PAT ROBERTS, a retired Marine officer who serves in the United States Senate, who has put in a companion bill, S. 504. In addition, we had a former Commandant, Al Gray, to speak on behalf of this legislation. We had a four star Marine General, Anthony Zinni, to speak on behalf of this legislation.

In addition, we had a young man named Eddie Wright. Eddie Wright lost both hands in Iraq for this country. And he told a very compelling story. He is a Marine, and he said, "I love the Navy." He said, "I love the corpsmen who came on the battlefield and saved my life."

Then we also had a father named Dick Lynn from Richmond, Virginia. Dick Lynn's son was killed in Iraq. He was a Marine. And Mr. Lynn told the story of his father, who had served as a World War II Navy veteran, and the fact that in Culpeper, Virginia, his son, a Marine, is buried next to his grandfather. And Dick Lynn told the story of having the headstone that says "United States Navy" that identified his father who was deceased, and then beside his father was his son's headstone that had "United States Marine Corps".

I bring that up, Mr. Speaker, because we can see beside me is a poster of an actual condolence letter from the United States Navy to the family of a Marine captain who was killed in Iraq. And it says, "The Secretary of the Navy, Washington, D.C.," with the Navy flag. I certainly took the names out of the condolence letter for this poster. Mr. and Mrs. Joe American Marine. "Dear Marine Corps Family: On behalf of the Department of the Navy, please accept my very sincere condolences."

Mr. Speaker, the Navy and Marine Corps are one fighting team. They deserve to be respected as one fighting team by carrying the name Navy and Marine Corps.

Mr. Speaker, if this bill is accepted by the Senate, what we would see in a condolence letter would be "The Secretary of the Navy and Marine Corps," with the Navy flag and the Marine Corps flag. And it would say, "Dear Marine Corps Family: On behalf of the Department of Navy and Marine Corps, we extend our condolences." That's the story that Mr. Lynn tried to say at the news conference.

Why cannot the Senate understand the importance of paying the respects with the recognition to the Marine Corps which the Navy has, the Army has, the Air Force has? This is a very simple change of three words, with no cost to the American taxpayer.

Mr. Speaker, in closing I would like to say there is a national Web site. It's called MarineCause.com. Gunnery Sergeant Lee Ermey, a movie star who himself served in the Marine Corps, in the movie Full Metal Jacket, which is about Vietnam, he is the DI in that movie. He is also on the Military Channel with Lock 'N Load and Mail Call. He is our national spokesman on this Web site. So I hope that the American people would join in this effort.

#### TEACHER APPRECIATION WEEK

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from North Carolina (Mr. ETHERIDGE) is recognized for 5 minutes.

Mr. ETHERIDGE. Mr. Speaker, this week is Teacher Appreciation Week, and I rise today to say a heartfelt "thank you" to the teachers across the country. This apple is but a symbol of my gratitude for all that teachers have given to me. I have been fortunate enough to live the American dream.

My teachers were ones who made it all possible, whether it was Ms. Barber, who taught me in my early years at Cleveland School; or Coach Bruce Coats, who taught me that it was not enough just to work hard, but that you had to work smart; or Coach Fred McCall, who helped me focus my hard work in college both on and off the basketball court; or any of those who came in-between. My teachers helped shape who I am.

I recently received a letter from a teacher in Johnston County who was worried about our children. And she said, "In these tough budget times, cutting funding in education now means shortchanging an entire generation of learners for the future."

I urge my colleagues today to join me in thanking teachers and working to support funding for the teachers who will shape our Nation's future. As Americans, let us work to make every day a day we say "thank you" to the teachers who mold the future.

#### FLYING PIG MARATHON

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Ohio (Mrs. SCHMIDT) is recognized for 5 minutes.

Mrs. SCHMIDT. Mr. Speaker, today I rise to recognize not only all of those who participated in Sunday's Flying Pig Marathon, but most importantly, our male winner from my area, Milford, Ohio.

Let me tell you the conditions 18,000 participants faced on Sunday. Six-thirty in the morning, torrential downpour, with a forecast of a 90 percent chance it wouldn't let up. And unfortu-

nately, they were right. But as 18,000 of us decided to go at least part of the distance, 6,000 of us decided to go the full 26.2-mile distance.

The Flying Pig Marathon was the brainchild of Bob Coughlin 12 years ago. Twenty-five thousand people participated in the weekend event. And it took an enormous amount of folks, including 3,000 volunteers, to help make that event happen. For all of us that participated, we want to say "thank you".

But I think this year's winner, Brian List, really wants to say thanks to those that helped because his dream came true. This young man, Milford High School graduate, cross country participant in high school, cross country participant in college, came back to his hometown to raise a family and to continue to pursue his dream of running. This was his fourth try at the marathon in Cincinnati. He never really thought he had what it took to actually be a winner. But on Sunday, he was. He posted a great time, 2 hours, 32 minutes, and 20 seconds. He followed his dream, his heart, and achieved his goal. And I am so proud of him.

I don't want to not recognize Lauren Arnold from Colorado, the female winner, but I do want to brag about Brian List, because as a runner I know what it takes to go the distance, and he certainly did that for us.

In conclusion, I would like to say that for most of us I think we adopted Barry Manilow's song, "I Made It Through the Rain." But I know that for Brian and Lauren they were more like Gene Kelly, because at the end they were singing in the rain.

I want to thank all of those that participated, especially the volunteers. And I really want to thank Bob Coughlin for putting this brainchild together and allowing all of us to have fun. Because you know, Mr. Speaker, in Cincinnati pigs do fly at least 1 day out of the year. And next May, the first Sunday in May, it will be our 13th running. Let's hope that the weather will compete as well as it has for 11 of the 12.

I again want to say "thank you" to Brian List for following his dream, keeping his pedal to the metal, and getting that crown.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Ms. WOOLSEY) is recognized for 5 minutes.

(Ms. WOOLSEY addressed the House. Her remarks will appear hereafter in the Extensions of Remarks.)

#### JEWISH AMERICAN HERITAGE MONTH

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Illinois (Mr. QUIGLEY) is recognized for 5 minutes.

Mr. QUIGLEY. Mr. Speaker, this month marks Jewish American Heritage Month. So now seems a fitting

time to look back on the history of the State of Israel and remember it accurately. In recent weeks there has been much attention paid to the announcement of new construction in East Jerusalem. Lost in the debate were some basic facts about settlements and the historical context that must be remembered.

Today I want to set the record straight and outline six key facts about settlements. No. 1, the construction under debate is not in Arab East Jerusalem, but in a Jewish neighborhood in northern Jerusalem. Not only has this area never been governed under Palestinian authority, but there has never been a question of to whom the land belongs. Under every possible two-state plan, including the plan produced by President Clinton at Camp David in 2000 and the scenario and the letter from President Bush to Prime Minister Sharon in 2004, this area would be part of Israel.

No. 2, Jerusalem is not a settlement. Jerusalem has been a Jewish majority since 1870. And every Israeli Government since 1967 has recognized Jerusalem as the sovereign capital of Israel, not part of the West Bank. To reduce Jerusalem to anything less undermines the very foundation of Israel.

No. 3, settlements are not an obstacle to peace. This is where remembering history is especially important. Twice Israel has given up land and removed settlers in an effort to make peace, and each time peace was rejected. In 1980, after its peace accord with Egypt, Israel removed settlements from the Sinai Peninsula, but peace was rejected. Again in 2005, settlers were forcibly removed from Gaza, but peace was rejected. Settlements can be dealt with in any future negotiations through land swaps and border adjustments. But the issue of settlements should never prevent the two sides from sitting down to negotiate.

No. 4. The 10-month moratorium on new construction in the West Bank issued by Prime Minister Netanyahu is unprecedented. Despite staunch domestic criticism and incredible political risk, Prime Minister Netanyahu announced a 10-month moratorium on new construction in the West Bank. The move was praised by the Obama administration. U.S. Middle East envoy George Mitchell called the move significant, stating that "for the first time ever an Israeli Government will stop all new construction in West Bank settlements." Yet the Palestinian Authority continues to refuse to resume peace negotiations.

In the past, settlement construction did not prevent negotiations. In fact, both Yasser Arafat and Mahmoud Abbas negotiated with Israel even while building in settlements continued.

No. 5, only Israelis and Palestinians together can create a lasting peace agreement. The U.S. must continue to play a central role in peace negotiations, but ultimately the conflict must

be resolved through direct talks between the two parties. Requiring preconditions for negotiations simply allows the parties to avoid direct dialogue and ultimately a resolution. Any rhetoric that prevents the parties from resuming negotiations must be tempered.

No. 6, this constant focus on settlements distracts us from the greater threat, a nuclear Iran. The most significant threat to Middle East security is Iran obtaining a nuclear weapon. Iran's acquisition of nuclear weapons would surely spur nuclear proliferation throughout the Middle East, and even result in terrorist groups obtaining nuclear weapons. Our focus now must be on preventing Iran from becoming a nuclear power, not on debates about Jerusalem's construction policies.

Yes, settlements must be addressed, and they will be addressed in any peace process negotiations. We know this because over the years numerous proposals to solve the settlement issue have been floated, and Israel has twice shown it's willing to take action, pulling its citizens out of Sinai and Gaza. But settlements cannot be an excuse not to negotiate. Settlements cannot be considered an impediment to peace. And settlements cannot distract us from the looming threat of a nuclear Iran.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Indiana (Mr. BURTON) is recognized for 5 minutes.

(Mr. BURTON of Indiana addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### HONORING DR. RODRIGO NOGUERA CALDERON

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Florida (Mr. LINCOLN DIAZ-BALART) is recognized for 5 minutes.

Mr. LINCOLN DIAZ-BALART of Florida. Mr. Speaker, I rise today to honor an admirable educator and scholar from Bogota, Colombia, Dr. Rodrigo Noguera Calderon. During his long and highly acclaimed professional career after receiving a doctorate in law with a specialization in socioeconomic sciences from the Pontificia Universidad Javeriana, he has been an exceptional jurist and academician.

His humanistic formation led him to defend from the outset the values and principles of western civilization, the defense of which is today manifested in the formation of professionals educated with the same principles.

□ 1545

As a corollary of his humanistic formation, Dr. Noguera has been an ardent defender of democracy and of its liberties, and he has been a fighter against totalitarian and so-called

"populist" regimes which seek to destabilize democratic governments.

Dr. Noguera has also stood out for his unwavering and constant defense of the principles on which human rights are based and for the correct application of international norms that regulate them against those who, in the name of human rights, violate the very principles they say they seek to protect. To further this cause, Dr. Noguera established the Human Rights Institute in collaboration with academic institutions on three continents.

Regarding the United States of America, his positions and those of the Universidad Sergio Arboleda, which is the university founded in 1984 by his father, Rodrigo Noguera Laborde, and at which he has presided since 2003, have always been of friendship and in defense of the postulates and values of this great Nation.

The Universidad Sergio Arboleda was the main academic institution in Colombia that supported and assisted with the entire negotiation process of the Free Trade Agreement between the United States and Colombia.

The Universidad Sergio Arboleda also maintains very close relationships, by means of specific shared programs and projects, with many American universities, such as Florida International University, Florida Atlantic University, Georgetown University, American University, and the New York University School of Law. The Universidad Sergio Arboleda was a leader in the creation of joint degree programs with American universities. It was also a leader in other innovative and groundbreaking agreements, which have benefited both the United States and Colombia.

The Congressional Hispanic Leadership Institute, of which I am honored to chair, will also enter into an agreement of collaboration with the Universidad Sergio Arboleda.

Dr. Noguera has held very prestigious public-sector positions by presidential appointment, including supervisor of corporations, national electoral council judge, and associate judge of the National Constitutional Court of Colombia. He was presently named by Colombian President Alvaro Uribe as a member of the Committee on Political Reform. He has received many important distinctions, including the Order of Democracy Simon Bolivar in the degree of Cruz Gran Caballero, which is one of the highest civilian honors of Colombia, granted by the Colombian House of Representatives.

For my late father, for my brothers, and for me and my wife, our friendship with Rodrigo Noguera and his wife, Zayda Barrero de Noguera, is an extraordinary honor.

#### H.R. 2927—THE BORDER TAX EQUITY ACT

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New Jersey (Mr. PASCRELL) is recognized for 5 minutes.

Mr. PASCRELL. Mr. Speaker, I rise this afternoon to speak on an issue that for too long we have known about but have done little to nothing to address on either side of the aisle. That issue is our growing trade inequity, which continually puts American manufacturers at a disadvantage and which has cost too many Americans their jobs.

I introduced bipartisan legislation, H.R. 2927, with my colleague, Representative WALTER JONES. So we've got Republicans on this bill, and we've got Democrats on this bill. It offers one path toward equalizing our growing trade inequity; but instead of having a thoughtful debate, we are again confronted by misinformation and, in this case, by an entirely unfounded and false fear of new taxes being imposed.

So, Mr. Speaker, I want to state for the record that H.R. 2927, the Border Tax Equity Act, has a singular mission—to stop the offshoring of American jobs. It does not impose a value-added tax. In fact, this legislation is geared to fight a value-added tax, which would be imposed by foreign nations on American-made products. The Border Tax Equity Act stands up against foreign export subsidies and trade barriers that offshore U.S. jobs.

Who is talking about this? When are we going to begin to protect American jobs?

We can have all of the job creation and all of the stimulus. If we don't get to the heart of the issue, we are going to lose any manufacturing edge that we have. We are not a service job country. We need to have agrarian; we need to have service, and we need to have manufacturing jobs. Otherwise, God forbid, if we ever went to war, we'd have to buy our tanks from China right now. We have dismantled our manufacturing base. We have destroyed the infrastructure of manufacturing in this country. Let me make it clear.

When I say "export subsidies," what I am talking about are our trade partners—our allies, many of them, and some not our allies. They give rebates and monetary givebacks—I call them "kickbacks"—to their own manufacturing companies. With a deal like that, it is impossible for our manufacturers to be on an even playing field, to compete or to stay in business.

This is the heart of our trade inequity. Free trade, fair trade—humbug. It doesn't go to the center of the issue. It seems that, lately, many have been confusing this bill with legislation that promotes a value-added tax when, in fact, the Border Tax Equity Act seems to level the playing field for U.S. producers of goods and services.

When are we going to give a break to the manufacturers, both large and small, in the United States of America? When are we going to stop saying that free trade is the panacea for creating jobs in the United States? Take a look at what NAFTA did to this country. Take a look at how many jobs we've lost, not only in the United States, but in Mexico. It is a disaster.

The Border Tax Equity neither imposes a value-added tax nor advocates for the imposition of one. I will repeat: It does not impose a value-added tax.

WALTER JONES and I introduced this legislation to encourage U.S. job creation and economic growth. That is at the center of the recovery. Countering foreign border adjusted tax export subsidies and trade barriers are a must if America is going to kick-start manufacturing job creation and double our exports in the next 5 years.

I also hope that this bill will shed light on our need to counter foreign border adjusted tax schemes that encourage the offshoring of production of U.S. goods and services. Here is a perfect example:

The rising export subsidies and trade barriers of foreign border adjusted taxes were a key contributor to the loss of 5.7 million manufacturing jobs over the last decade. It is the prime reason why U.S. industrial output is less today than it was 10 years ago, and this is despite a 50 percent increase in the global gross domestic product. Foreign border adjusted tax schemes are designed to make U.S.-produced goods and services less competitive by making exports to the United States cheaper, cheaper, cheaper so they can build more Wal-Marts, more Wal-Marts, more Wal-Marts and so they can put more people out of jail than are in the United States of America. That is fact, not fiction.

So, Mr. Speaker, I ask that we get the facts straight on what we are talking about.

#### PROTECTING CONSUMERS THROUGH REFORMING THE SECURITIES INVESTOR PROTECTION ACT

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Florida (Ms. ROS-LEHTINEN) is recognized for 5 minutes.

Ms. ROS-LEHTINEN. Mr. Speaker, during the past few years, the financial service industry has endangered the American Dream of capitalism. Each day, we learn more about those who are responsible.

It wasn't small business, the owners of these businesses or the entrepreneurs who harmed us but, rather, the Wall Street firms that manipulated the system and the Securities and Exchange Commission, SEC, that allowed greed to destroy the economy.

SEC Inspector General David Kotz, in his recent report, said that the SEC bears total responsibility for nearly \$70 billion of investor losses due to the Stanford and Madoff Ponzi schemes. Thousands of additional innocent victims were allowed to lose their life savings while they mistakenly believed that the SEC was actually regulating the securities market.

What is worse is that, even today, Wall Street is attempting to manipulate the laws to avoid their responsibilities under the 1970 Securities Investor

Protection Act, SIPA, and the corporation created to carry it out, the SIPC, the Securities Investor Protection Corporation.

SIPA provides \$500,000 of insurance to investors against the fraud or the dishonesty of an SEC-regulated broker. Wall Street supported SIPA because it wanted to encourage investors to allow brokers to hold their securities in their street name.

For example, if you bought securities through Merrill Lynch, instead of your name appearing on the stock certificate, it was held in Merrill Lynch's name. This allowed the brokerage firms to enjoy an enormous amount of additional revenue because they could treat those securities as their own.

The quid pro quo for giving up the protection of having securities in your own name was SIPC insurance. SIPC insurance was created to protect against the dishonest broker who either steals the customer's security or who steals the customer's money and never actually purchases the securities.

Today, 40 years later, Wall Street controls SIPC because the broker-dealers are members of SIPC. As a result, SIPC has spent more money fighting investor claims than it has paid out to investors—therefore, persecuting rather than protecting investors.

SIPC has the power to assess each member firm one-quarter of 1 percent of operating revenues, but instead, it has charged its members—many of whom were large firms—only \$150 per year for the privilege of promising millions of customers that they were insured. Thus, Wall Street figured out a way to have its cake and eat it, too. It advertised insurance, but in reality, never funded it; therefore, it could not provide enough funds to cover the victims' claims when Madoff collapsed.

Today, SIPC is paying the trustee and his law firm \$1.5 million each week to persecute investors by depriving them of insurance and by threatening to sue those who took mandatory withdrawals from their IRA accounts. I am referring to the clawbacks that Irving Picard, the SIPC trustee, has threatened against thousands of innocent investors, whose only mistakes were to rely upon their SEC broker-dealer confirmations and monthly statements.

SIPC refuses to honor the law's mandate to honor the legitimate expectations of customers who relied upon their confirmations and statements. If investors can't rely upon those documents, the entire stock market could collapse because no customer would ever have proof that he owned any securities.

I am asking that we hold Wall Street responsible for SIPC insurance. Every dollar that SIPC doesn't pay and every dollar that the SIPC trustee claws back increases the IRS theft loss to which an investor is entitled. Thus, after not only paying SIPC premiums for 19 years, Wall Street is cleverly attempting to pass their financial obligation back to the government.

We cannot let this happen.

I am aware that the bankruptcy court has ruled in SIPC's favor on this issue, but as we all know, the court sometimes gets things wrong. Madoff investors are entitled to an immediate amendment to SIPA to clarify that it was never congressional intent that a customer of an SEC-regulated broker-dealer would be subject to a clawback suit.

Under no circumstances, except complicity with a crooked broker, should these investors be subject to clawback litigation. If necessary, I am prepared to propose such legislation. Instead of representing the best interest of the victims, the Madoff trustee is representing SIPC against the victims.

Let's do the right thing for the average American—who works hard, who saves money, and who invests in the stock market with the hope of ultimately retiring on his savings.

Mr. Speaker, I will have further remarks on this important topic, which is of great importance to my constituents, later on next week.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from American Samoa (Mr. FALEOMAVAEGA) is recognized for 5 minutes.

(Mr. FALEOMAVAEGA addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### HONORING THE MEMORY OF THOSE MASSACRED 40 YEARS AGO AT KENT STATE UNIVERSITY

The SPEAKER pro tempore (Mr. QUIGLEY). Under a previous order of the House, the gentleman from Florida (Mr. GRAYSON) is recognized for 5 minutes.

Mr. GRAYSON. Mr. Speaker, earlier today, we voted on memorializing the tragic events that took place 40 years and 1 day ago at Kent State University.

Most Americans today are too young to remember what happened then, but I think that those of us who lived through that time and the many others who thought about it or who saw afterwards what happened have this picture in their minds.

This is Mary Vecchio, kneeling over the body of Jeffrey Miller, at Kent State, on that terrible day when four students were shot by American soldiers. I think we would honor them by remembering how and why they died, and that is what I propose to do now.

In 1968, Richard Nixon ran for President. He said he had a secret plan to end the war. That plan was so secret that, apparently, even Nixon, himself, didn't know what it was because, when he was elected, he simply expanded the war.

In November of 1969, the My Lai Massacre exposed to the whole world—not just to Americans but to the whole world—the sheer brutality of the war in Vietnam.

The following month, in December of 1969, the draft was instituted. American college students and others—everyone of a certain age—knew that they would have to serve in Vietnam unless the war was ended.

□ 1600

Then on April 30 of 1970, the first war ever announced on TV, President Nixon announced the invasion of Cambodia by U.S. forces. Almost immediately there were protests at universities all around the country, including at Kent State, and those protests grew and grew day by day. And the right wing immediately mobilized against these protests. In Ohio the Governor, Governor Rhodes, said, "They're the worst type of people that we harbor in America," these students protesting against the war. "I think that we're up against the strongest, well-trained, militant, revolutionary group that's ever been assembled in America." And President Nixon chimed in by saying that the antiwar protestors were pawns of foreign communists.

So it was that 4 days after the announcement of the invasion of Cambodia, there was a protest that took place at Kent State University in Ohio, 20,000 students collected, assembled peacefully to protest, and the National Guard was called in to drive them away.

First, the National Guard attacked them with tear gas. The students took the tear gas canisters and threw them back at the National Guard. The National Guard drew its bayonets and charged the students and forced them to a different location, but they still didn't disperse. So at that point they shot them. Four Americans died that day, including Jeffrey Miller.

The protests continued. In fact, they grew. Almost a thousand universities were shut down all across the country. For the only time in American history, we had a national student strike everywhere in the country. At Jackson State 10 days later, two more students were shot by the National Guard, shot dead.

And the thing that I remember most at that time is this sign, written on a bed sheet and dropped from a dormitory window outside of New York University in New York, this noble sign: "They can't kill us all."

Let's take a closer look. "They can't kill us all."

Then, as now, together, both times, there are people all around the world and especially people in America who want to live in peace, who think that no war is better than two wars, who think that we voted to end war, not to continue it. And for all those people, we know in our hearts they can't kill us all.

There are people who think that we should be concentrating on education and not war, and we know they can't kill us all. There are people who think that we should be concentrating on our health, our own bodies, improving our living standards, rebuilding America,

instead of war. And they can't kill us all. There are people who believe, not only in America but all over the world, that we should be striving every day toward peace, toward peace, not toward war. And they can't kill us all.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Arizona (Mr. FRANKS) is recognized for 5 minutes.

(Mr. FRANKS of Arizona addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### HONORING ROBERT POOLE AND GLENN E. SMITH OF THE BOY SCOUTS OF AMERICA

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Pennsylvania (Mr. THOMPSON) is recognized for 5 minutes.

Mr. THOMPSON of Pennsylvania. Mr. Speaker, this year celebrates the 100th year of the Boy Scouts of America. And that means there has been a century of youth living the Scout law and the Scout promise.

Scouts have made a difference in their communities with their dedication to five of scouting's core principles: leadership, character, community service, achievement, and love of the outdoors.

Today, Mr. Speaker, I rise to celebrate two men from Centre County who will be honored at the Boy Scouts' annual Good Scout Dinner in State College on Friday, May 7.

Local homebuilder Robert Poole will be presented with the Good Scout Award by the Nittany District of the Boy Scouts of America. And longtime scouter Glenn E. Smith will be awarded the John M. Kriner Community Service Award.

Poole will be honored for his charitable work because he says, "The three things I really care about are: one, kids; two, health care; and, three, education." He has been chair of the Centre County United Way's 2004 campaign, co-chair of the State College YMCA's capital campaign, and supported the development of the S&A Stadium and baseball fields at the Shaner Sports Complex. He served for 12 years as chairman of the board of The Second Mile, a statewide nonprofit organization for children who need additional support and who would benefit from positive human contact. Bob Poole is a distinguished alumni of Penn State and currently sits on the Smeal College of Business Board of Visitors and Schreyer Honors College Advisory Board.

The Good Scout Award has been presented to local residents who have made a commitment to giving back to the community through charitable works since 1974. Past recipients include Joe and Sue Paterno.

Glenn E. Smith from Pleasant Gap, Pennsylvania, affectionately is called

"Scouter Glenn." He has been in scouting for more than three decades as a youth and an adult. The John M. Kriner Community Service Award is scouting's way of saying thank you for his service to youth and the community through scouting. Smith has served on boards of review and has been the troop committee chairman for Troop 66 in Pleasant Gap. He has served on the Nittany Mountain District Committee and as a unit commissioner. His love of cooking is well known, and he has served as head cook for such events as the Order of the Arrow and at National Jamborees. And for many years running, he has organized a Nittany Mountain District Memorial Day weekend trip to a Canadian Scout camporee.

Smith is the recipient of another of scouting's coveted awards and recognitions. For outstanding service to the community and youth, the Juniata Valley Council of Boy Scouts of America presented Glenn Smith with the Silver Beaver award.

His service to youth extends beyond the Boy Scouts to include being an assistant leader in Girl Scouts and working with youth in his church.

It is my great pleasure to recognize these two outstanding individuals for their service to the community, and I will be present as the Boy Scouts award them their service award on Friday.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Ohio (Ms. KAPTUR) is recognized for 5 minutes.

(Ms. KAPTUR addressed the House. Her remarks will appear hereafter in the Extensions of Remarks.)

#### THE PORT OF PORTLAND'S NEW HEADQUARTERS

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Oregon (Mr. BLUMENAUER) is recognized for 5 minutes.

Mr. BLUMENAUER. Mr. Speaker, I am proud of Portland, Oregon's—my hometown—leadership as America's Sustainability Capital. And thanks to the Port of Portland, we just acquired another symbol of that sustainability.

The Port of Portland is one of five major consolidated port authorities in the United States and one of the greatest economic engines of our region. It operates an international airport, a major seaport, general aviation airports, and several thousand acres of industrial property. And for the first time, its entire administrative workforce will be housed in one location, a beautiful new structure that's not only iconic but is also cost-effective, environmentally friendly, and expecting to be certified LEED Gold.

Virtually every employee has access to natural light, sits in open visible cubicles, including the executive director, and is surrounded by the kind of sustainable development features that Oregon is known for. All of the building's wastewater is treated using a "Living Machine," a sort of indoor wetlands, and the water is reused in

restrooms and the cooling tower. There are 200 pipes sunk 340 feet into the ground to use the Earth's temperature to dramatically lower the energy costs required to heat and cool the building. By locating 450 administrative employees in one place, it eliminates 15,000 hours of interoffice commuting every year, which saves the port millions of dollars in operating expenses and improves efficiency at the same time and, I would dare say, the satisfaction of its many employees.

Good news that no taxpayer dollars were used in construction of this marvelous new facility. The port's customers, airlines, shipping companies, and others, will not experience any increase in their costs. Indeed, they will share in cost reductions.

My commendations to the Port of Portland Commission and its employees for a job very well done.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New York (Mr. KING) is recognized for 5 minutes.

(Mr. KING of New York addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### COMMERCIAL REAL ESTATE

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Mr. CALVERT) is recognized for 5 minutes.

Mr. CALVERT. Mr. Speaker, tonight I want to discuss an important issue that is significantly impacting our economy but has not received nearly enough attention and action by the administration and this Congress. If the issue is not addressed, it will continue to drag down and harm our already shaky national economy.

I am referring to the deterioration of the commercial real estate sector. Now, when I speak of commercial real estate, I am talking about properties that can be found in every community in America: retail properties, office space, industrial facilities, hotels, and apartments. Similar to the residential real estate crisis we experienced, the commercial real estate market faces significant strains as a result of declining property values, refinancing difficulties, and economic uncertainty.

Commercial real estate values throughout the United States are collapsing, going down as much as 40 to 50 percent in some regions. We have seen this happen in parts of southern California, in my own congressional district. I know we have seen it in many other parts of the country from New York to Idaho and Nevada to Florida. Most experts predict that the declining trend in commercial real estate values will continue through 2011 and 2012.

Many economists are concerned by this trend because the health of our commercial real estate market has a direct and lasting impact on the stability of thousands of small businesses, and small and midsize banks, which could result in significant job losses across the country. The commercial real estate sector provides more than 9 million jobs and generates billions of

dollars in Federal, State, and local tax revenue.

Additionally, many property owners are underwater. An analysis by Deutsch Bank indicates that of the almost \$1.4 trillion in commercial real estate loans that will mature over the next 4 years, as many as 65 percent will struggle with refinancing, even if they are performing loans with payments being made on time.

The Congressional Oversight Panel, created by Congress in 2008 to review the current state of our Nation's financial markets and regulatory system, dedicated an entire report to the commercial real estate liquidity crisis, entitled "Commercial Real Estate Losses and the Risk to Financial Stability," which was released on February 11 of this year. The report estimates that bank losses alone could range as high as \$200 billion to \$300 billion. The panel wrote, "A significant wave of commercial mortgage defaults would trigger economic damage that could touch the lives of nearly every American."

This week and next, many of my fellow colleagues in Congress will be visited by members of the National Association of Realtors as part of their annual meeting in Washington, D.C. They will talk about how the commercial real estate market is in the midst of a serious financial crisis and share stories of how small businesses across the country continue to suffer. Many of my colleagues and economic experts agree that the continuing crisis in the commercial real estate market could lead to a double-dip recession.

Due to the growing economic threat of the faltering commercial real estate market, I spearheaded a bipartisan effort with my friend from Pennsylvania, Congressman PAUL KANJORSKI, to raise these concerns to Secretary Tim Geithner and Federal Reserve Chairman Ben Bernanke on January 29 of this year. The letter, signed by 77 of our colleagues, called for the establishment of a clear method for measuring the effectiveness of recently announced commercial real estate loan modification guidance. Furthermore, the letter called on Secretary Geithner and Chairman Bernanke to institute metrics that will allow banks to more clearly differentiate performing versus nonperforming loans in order to treat them appropriately.

On February 17 of this year, I once again joined Mr. KANJORSKI to author a letter addressed to the heads of the FDIC, OTC, OCC, and NCUA to bring to their attention our concerns and highlight the findings of the February 11 Congressional Oversight Panel report on "Commercial Real Estate Losses and the Risk to Financial Stability." The letter "urged the regulators to work together and work with the Treasury and the Fed to minimize the impact this problem will have to our economy."

On March 16 Secretary Geithner testified before the House Appropriations Committee regarding the fiscal year 2011 budget and economic outlook. At the hearing I asked the Secretary directly what steps he intended to take to address the liquidity problems in the

commercial real estate sector. Secretary Geithner's response was, "We have a ways to go to get through the broader adjustment in the commercial real estate that is still ahead of us."

□ 1615

The administration must take deliberate action to enhance liquidity in the commercial real estate market to avoid the derailment of our economic recovery. Congress can play a role in advancing solutions by closely examining the current status of commercial mortgage market liquidity through oversight hearings with Federal Reserve Chairman Bernanke and other regulators. I call on the Financial Services Committee to hold such a hearing by the summer to reveal the true state of this sector of our economy and discuss regulatory and legislative fixes. The upcoming field hearing on May 17 in Chicago is a good start, but more attention needs to be made. The spotlight of oversight is all Congress needs to do at this time—the power to do something about this problem is in the administration's hands already.

In closing, I truly hope the administration will take the necessary steps to prevent further economic damage and provide a fix for commercial real estate.

CONGRESS OF THE UNITED STATES,  
Washington, DC, January 29, 2010.

Hon. TIMOTHY F. GEITHNER,  
Secretary, U.S. Department of the Treasury,  
Washington, DC.

Hon. BEN S. BERNANKE,  
Chairman, Board of Governors of the Federal  
Reserve System, Washington, DC.

DEAR SECRETARY GEITHNER AND CHAIRMAN BERNANKE: As you know, the financial crisis continues to have a dampening effect throughout the credit markets. The commercial real estate (CRE) market, in particular, continues to experience difficult credit accessibility conditions. Moreover, the scarcity of credit in the \$63 trillion CRE sector poses a dangerous threat to our financial system just as our economy has begun to show signs of recovery.

Earlier this month real estate data provider Trepp announced that the delinquency rate for loans underlying commercial mortgage-backed securities (CMBS) ballooned 500 percent in 2009, surpassing 6 percent in December for the first time. Additionally, the CMBS market has all but shut down over the past year making it more difficult for CRE owners to sell or refinance.

We appreciate the acknowledgement by federal regulators of this situation in October, when the Board of Governors of the Federal Reserve System, along with the Federal Deposit Insurance Corporation, the Office of the Comptroller of the Currency, the National Credit Union Administration, and the Office of Thrift Supervision, issued a policy statement advising financial institutions to extend and/or restructure loans backed by income-producing and/or development properties whenever possible in order to minimize losses as well as to stabilize overall asset values in the communities they serve.

While the regulatory guidance is a relatively recent occurrence, we remain concerned by early indications that it may not yet be having the desired impact in stabilizing the CRE market. While some properties are in desperate need of modification

due to the economic downturn, we are not convinced these loans are being serviced properly or in an efficient manner. Of even more concern, anecdotal evidence suggests that regulators continue to encourage lenders to write down the value of performing loans, whose payments may well be current and, in some instance, even call the loan. This further exacerbates the crisis by creating defaults in properties that were able to meet their debt servicing.

To ensure the recent CRE loan modification guidance will have a positive and stabilizing effect, and to protect the broader economy from further disruptions, we urge you to establish a clear method for measuring and evaluating its effectiveness. Furthermore, we encourage you to institute metrics to more clearly differentiate performing versus non-performing loans as well as any other steps that provide lending institutions with more confidence in assessing CRE loans. We also call upon you to make clear public statements encouraging lenders to continue to make credit available for performing assets as a means of restoring confidence and long-term value in the CRE market.

In sum, we strongly believe that regulators must take continued steps to mitigate ongoing turmoil in the CRE sector before it becomes a full-fledged crisis, forestalls our economic recovery, and possibly requires additional taxpayer-funded capital injections. Consistent with all applicable law and regulation, thank you for the consideration of our views and your attention to these matters.

Sincerely,

Paul E. Kanjorski, Judy Biggert, Bill Foster, Dennis Moore, Gary L. Ackerman, Ken Calvert, Chris P. Carney, Joseph Crowley, Luis V. Gutierrez, Sander M. Levin, Steve Israel, Mike McIntyre, Suzanne M. Kosmas, Laura Richardson, Charles A. Wilson, Russ Carnahan, Ron Klein, Jo Bonner, Henry E. Brown, Jr., André Carson, Bobby Bright, Steve Driehaus, John Campbell, Ben Chandler, John Lewis, Kathy Castor, David Scott, Shelley Berkley, Donald A. Manzullo, Michael E. McMahon, Dan Burton, Lynn A. Westmoreland, Baron P. Hill, John Culberson, Timothy H. Bishop, James P. Moran, Melissa L. Bean, Carolyn B. Maloney, Glenn C. Nye, Dina Titus, Pete Olson, Bill Pascrell, Jr., Howard Coble, Kay Granger, C.W. Bill Young, Doug Lamborn, Gary Miller, Shelley Moore Capito, Debbie L. Halvorson, Gary C. Peters, Bob Inglis, Jeff Miller, Tim Matheson, Vernon J. Ehlers, Geoff Davis, Alcee L. Hastings, Jim Marshall, Peter Welch, Connie Mack, John A. Yarmuth, Jerry Costello, Ginny Brown-Waite, Cliff Stearns, Patrick J. Murphy, Gerald E. Connolly, Brett Guthrie, Bruce Braley, Rubén Hinojosa, Joe Wilson, Thomas J. Rooney, Rick Larsen, Alan Grayson, Gregory W. Meeks, Robert B. Aderholt, Jim Gerlach, Mike Turner, Edolphus Towns, Chris Lee, Charles Boustany, Jr.

CONGRESS OF THE UNITED STATES,  
Washington, DC, February 17, 2010.

Hon. SHEILA C. BAIR,  
Chairman, Federal Deposit Insurance Corporation,  
Washington, DC.

Hon. JOHN C. DUGAN,  
Comptroller of the Currency, Office of the  
Comptroller of the Currency, Washington,  
DC.

Mr. JOHN E. BOWMAN,  
Acting Director, Office of Thrift Supervision,  
Washington, DC.

Hon. DEBORAH MATZ,  
Chairman of the Board, National Credit Union  
Association, Alexandria, VA.

DEAR CHAIRMAN BAIR, COMPTROLLER DUGAN, ACTING DIRECTOR BOWMAN, AND CHAIRMAN MATZ: As you are aware, the commercial real estate market continues to face significant strains as a result of declining property values, refinancing difficulties, and economic uncertainty. Some have predicted that these problems have the potential to cause hundreds of billions of dollars in losses as loans come due in the next few years.

We now write to bring your attention to a recent report by the Congressional Oversight Panel, entitled "Commercial Real Estate Losses and the Risk to Financial Stability," released on February 11, 2010. The report indicates that about \$1.4 trillion in commercial real estate loans will reach the end of their terms between now and 2014 and that nearly half of these mortgages are currently underwater as property values have declined and continue to do so. The report estimates that losses at banks alone could range as high as \$200 billion to \$300 billion.

Moreover, the Congressional Oversight Panel found that the impact of massive commercial mortgage defaults could be far reaching:

"A significant wave of commercial mortgage defaults would trigger economic damage that could touch the lives of nearly every American. Empty office complexes, hotels, and retail stores could lead directly to lost jobs. Foreclosures on apartment complexes could push families out of their residences, even if they had never missed a rent payment. Banks that suffer, or are afraid of suffering, commercial mortgage losses could grow even more reluctant to lend, which could in turn further reduce access to credit for more businesses and families and accelerate a negative economic cycle."

The full report can be found online at <http://cop.senate.gov/reports/library/report-021110-cop.cfm>.

The findings of the Congressional Oversight Panel have only heightened our concerns about the need for the government and regulators to act to mitigate a serious problem before it becomes a major drag on our financial system. Joined by 77 of our House colleagues, we recently sent to Treasury Secretary Timothy Geithner and Federal Reserve Chairman Ben Bernanke the enclosed letter about the impending troubles in the commercial real estate sector. We called upon them to take action to address this problem, and we urge each of you to work together and with them to minimize the impact this problem will have on our economy.

In sum, thank you for your consideration of our concerns. Please also continue keep us regularly advised of your progress in addressing this serious problem.

Sincerely,

PAUL KANJORSKI,  
Member of Congress.  
KEN CALVERT,  
Member of Congress.

APPROPRIATIONS FULL COMMITTEE HEARING ON FY2011 BUDGET & ECONOMIC OUTLOOK WITH PETER ORSZAG, TIM GEITHNER, AND CHRISTINA ROMER

10:00AM—MARCH 16, 2010, 2325 RHOB

HEARING TRANSCRIPT FROM REP. KEN CALVERT EXCHANGE WITH TREASURY SECRETARY TIM GEITHNER ON COMMERCIAL REAL ESTATE MARKETS

Chairman OBEY, Mr. Calvert.

Mr. CALVERT. Thank you, Mr. Chairman. I apologize, I was away for a while. I was on the floor. And this may have been brought up, which is the problem with the commercial real estate sector at the present time.

As you know, commercial real estate values throughout the United States are literally collapsing, going down as much as 40 percent, 50 percent in some areas. And most experts assume that this continuing collapse in commercial real estate values will continue through 2011, 2012.

Deutsche Bank just did, in a recent study, of about \$1.4 trillion in outstanding commercial paper, a significant part of that will come due by 2013. Almost half of it is underwater.

As you know, a lot of these small and midsized banks are primarily exposed to these commercial loans. And the regulators in day-to-day activities aren't helping much, especially on the performing assets. We have performing assets where people are making their payments, making their tax payments, making their insurance payments, are current, and yet the bank is bringing them in because of appraised values and telling them to come in with a significant capital call, which they can't do in this credit market.

And what the banks are doing is taking back the property, having to put it in the loan loss side of their ledger, which is taking credit away from these banks, because they don't have the money.

So what can we do—this wouldn't, from my perspective, cost the government anything. If banks have discretion on performing assets, why aren't the banks given discretion to footnote that these assets—and they are assets—are current and can be treated as an asset rather than a liability on the balance sheet?

Secretary GEITHNER. You are right about the problem, and you are right that we have a ways to go to get through the broader adjustment in commercial real estate that is still ahead of us. And we discussed it a little bit when you were away, but I think, again, the two most important things we can do in this area is to make sure that small community banks, which have a lot of commercial real estate exposure, have the ability to come take capital from the government to help make sure they don't have to cut lending further to their business clients.

But, also, we can—and we have been continuing to work with the bank supervisors, so they are providing guidance to their examiners and that message gets out across the country that they don't, frankly, overreact, overreact to decline in the value of collateral and they look at the broader cash flows, earnings potential of the company as a whole, as they are looking at loan classification decisions.

Mr. CALVERT. I have a limited time. If the gentleman would let me reclaim my time.

I will tell you, in the real world right now, I know of people who have shopping centers, 100 percent full shopping centers, paying their bills, and yet they are still getting capital calls on those loans, which makes zero sense.

Secretary GEITHNER. No, I think you are right. I hear these stories across the country.

I think you are right to emphasize them. And I just need to underscore that the bank supervisors, which are independent of the Treasury—I don't have the capacity to direct what they do, in this case—are working to provide a little bit more balanced guidance to lean against just the practices you are shining a light on. And I think they can probably do a better job of getting the message out to—

Mr. CALVERT. But this also goes back to the mark-to-market provisions. And I understand that there may be, from my perspective, a step back in this economy where you have an overcorrection in value, where we ought to take a look at relaxing those mark-to-market provisions on performing assets. Because, under the accounting rules, they are going to continue to deflate—this is going to continue to deflate these values. And that is not going to be helpful in trying to get this economy moving again.

I am fearful—I don't know if you are—that this commercial real estate problem is so huge that it could put us back into a double-dip recession.

Secretary GEITHNER. I do not believe it poses that risk at the moment. I think, again, it is going to be a challenge—

Mr. CALVERT. We thought the same thing about the housing market.

Secretary GEITHNER. We did. But I think this is different, and our financial system is in a much stronger place today to weather those remaining challenges.

As you know, the FTC and the FASB are looking at a whole range of broad reforms to accounting practices in the United States. And I think they would be happy to talk to you, to respond to any questions you have about how to think about the role fair value accounting can play in mitigating these kinds of pressures in the future.

Mr. CALVERT. Thank you, Mr. Chairman.

[From the Press-Enterprise PE.com, Mar. 18, 2010]

#### PREVENT A DOUBLE-DIP RECESSION

(By Ken Calvert)

A recent P-E article cited local economic forecasts that suggested the Inland Empire will continue to lose jobs well into 2010 ("Small businesses still pessimistic," March 12). As residents know all too well, the drastic downturn in residential construction and international trade has significantly impacted our region's economy.

Businesses hire when they see an economic opportunity to increase the sale of the goods or services, not when the government provides a one-time tax credit to hire. When businesses are ready to grow, they often need financing in order to make big purchases. However, small businesses around the country are struggling to get the credit necessary to grow as banks tighten lending standards in the aftermath of the financial crisis on Wall Street.

Businesses may find it even harder to obtain credit as they begin confronting liquidity challenges in the commercial real estate market. Recent analysis conducted by Deutsche Bank analysts indicates that of the almost \$1.4 trillion in commercial real estate mortgages due by 2013, as many as 65 percent may struggle with refinancing, even if they are performing loans that are completely current.

If the conditions in the commercial real estate market deteriorate further, the negative effects will be significant and widespread. If community banks are forced to close or further tighten lending standards, small businesses will find it even harder to obtain financing sources and our economy will lose its tenuous grasp on a recovery and dip back further into recession.

Due to this growing economic threat, I spearheaded a bipartisan effort to raise these concerns to Treasury Secretary Timothy Geithner and Federal Reserve Chairman Ben Bernanke. In a letter to the regulators, 78 of my colleagues and I proposed that a clear method for measuring the effectiveness of recently announced commercial real estate loan modification guidance should be established. Also, the letter called on the officials to institute metrics that will allow banks to more clearly differentiate performing versus nonperforming loans in order to treat them appropriately.

The regulators also should give banks the flexibility to account for performing loans as an asset, not a liability, something that could be achieved with a simple change in accounting practices. This would actually increase transparency as well as free up capital that could be loaned out into the market. Most important, the fix would not cost a dime to American taxpayers or require any form of a bailout.

Our current economic situation could aptly be called the speculators' recession and, if the administration does not take action, this second dip would be known as the regulators' recession.

No legislation is needed for the fix. The administration can address the liquidity issues facing small businesses and the commercial real estate market by providing correct guidance to the bank regulators. A proactive and engaged response can prevent a doubledip recession and ensure small businesses can grow and start hiring again.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Oregon (Mr. DEFAZIO) is recognized for 5 minutes.

(Mr. DEFAZIO addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. PAUL) is recognized for 5 minutes.

(Mr. PAUL addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### RETIRE SHUTTLE TO HOUSTON

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. OLSON) is recognized for 5 minutes.

Mr. OLSON. Mr. Speaker, I rise today to express my support for housing one of the remaining space shuttle orbiters in Houston upon the end of the space shuttle program. The shuttle program can be counted among our Nation's greatest achievements. Scientists and engineers envisioned and created reusable vehicles to ferry astronauts, experiments, and supplies back and forth from space to Earth. They have done so now over 100 times, with three more flights to go.

The flights and missions of Columbia, Challenger, Atlantis, Discovery, and Endeavour are some of our Nation's proudest achievements, and much like the programs before it, this program has captured our Nation's imagination and taught us more about our universe and ourselves than we ever thought

possible. As the program concludes, the decision on where the orbiters will be displayed has been given to NASA Administrator Charles Bolden. Houston and the Johnson Space Center are intrinsic to human space flight, and we are asking Administrator Bolden to give one of the orbiters a final home in Houston.

I grew up in the Clear Lake area of Houston, where the Johnson Space Center is located. I spent my childhood living with astronauts and wanting to be one when I grew up. I attended college at Rice University in Houston, where John F. Kennedy made his famous declaration that this country would be the first on the Moon. While many things have changed since I was young, children in Clear Lake still have similar dreams. They learn about the history and the importance of NASA and they are inspired by NASA's achievements every day. Their parents, coaches, and Sunday school teachers are the engineers and scientists who are the backbone of our space program. Some of them are even astronauts who have to miss a game or a parent-teacher conference because they're taking a trip to the International Space Station.

A few weeks ago, I enlisted the help of students in the Clear Creek Independent School District from kindergarten through high school to explain to Administrator Bolden why one of the retiring orbiters should be placed in Houston on permanent display. Thousands of children from the Clear Lake area responded to the challenge and wrote letters to Administrator Bolden. The letters were funny and heartwarming. They expressed a maturity beyond their years and a firsthand knowledge of the Houston area's unique and lasting contributions to the achievement of NASA. I was amazed by the passion and dedication and their longing to have one of the orbiters make its home in their neighborhood. Each of these children wrote of their personal connection they feel towards our space program and the joy and pride they'd feel when they called their friends and family from all over the country and invited them to come to Houston to see one of the space shuttles.

Mari Archambault wrote, "With so many in the community involved, it only makes sense to have a shuttle retired in a place where so much of the training related to it takes place. Houston deserves that." Savannah Finger thinks it would be "a good feeling to be standing feet away from a retired shuttle, which really went into space." Allyson Stromer drew this picture to show Administrator Bolden how beautiful the shuttle would look in Rocket Park. Bill Kontonassios asked how, "Space City can be complete without a space shuttle." Chloe Molina, from League City, reminded Administrator Bolden what the tragic loss of the shuttles Columbia and Challenger meant to the Houston community. "Viewing a

shuttle orbiter will remind them of the brave crews of Columbia and Challenger. It would be a fitting memorial, for although our Nation lost 14 heroes, the people of Houston lost coworkers, neighbors, friends, and family members in those tragedies." Faith Matthews knows that having a shuttle "will inspire the youth of Houston to become the astronauts of the future so dreams and wishes could take us to Mars." Marisol Hernandez, the daughter of an astronaut, knows that "if Texas is the home of one of the retired space shuttles, I could remember my father's launch."

The contributions and achievements of the Houston area make our home a logical and appropriate steward for one of the space shuttle orbiters. Houston is "Space City USA," and there's no better place for a shuttle to be.

Mr. Speaker, I respectfully ask Administrator Bolden to hear the requests of these students, not just in housing an orbiter in Houston, but in providing them with a future in space worthy of our great past.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Florida (Mr. POSEY) is recognized for 5 minutes.

(Mr. POSEY addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### FINDING A VOICE ON SUDAN

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Virginia (Mr. WOLF) is recognized for 5 minutes.

Mr. WOLF. "If President Obama is ever going to find his voice on Sudan, it better be soon." These were the closing words 2 weeks ago of columnist Nicholas Kristof.

Having first traveled to Sudan in 1989, my interest in this country has spanned the better part of 20 years. I've been most recently there in July of 2004, with Senator BROWNBACK. We were the first congressional delegation to visit Darfur, where genocide has taken place. We saw the same scorched earth tactics from Khartoum in the brutal 20-year civil war with the South where 2.1 million people perished. I remain grateful for President Bush's leadership in bringing about an end to the bloodshed with the historic signing of the CPA. But that peace is now in jeopardy.

Fast forward to 2009. I was part of a bipartisan group in Congress who called for the appointment of a special envoy shortly after President Obama was elected. What was once a successful model for Sudan is not having the desired effect today. And I'm not alone in that belief. Last week, six respected NGOs ran ads in the Washington Post calling for Secretary Clinton and Ambassador Rice to exercise "personal and sustained leadership on Sudan" in the face of a "stalemated policy."

Today, I join the chorus of voices in calling on the President to empower Secretary Clinton and Ambassador Rice to take control of this languishing policy in Sudan. They should oversee quarterly deputies' meetings to ensure options for consequences are on the table. In fact, I call on the President himself to exercise leadership in this regard, consistent with the explicit campaign promises he made about Sudan—promises which, to date, ring hollow. There is a pressing need for renewed and principled leadership at the highest levels—leadership which is clear-eyed about the history and the record of the internationally indicted war criminal at the helm in Khartoum.

In addition to the massive human rights abuses perpetrated by the country's leader, Bashir, Sudan remains on the State Department's list of state sponsors of terrorism. The same people currently in control in Khartoum gave safe haven to bin Laden. Bin Laden lived in Sudan from 1991 to 1996. I believe that this administration's engagement with Sudan, under the leadership of General Gratton, and with the apparent blessing of the President, has failed to recognize the true nature of Bashir and the NCP. While the hour is late, the administration can still chart a new course.

Today, I sent a letter to the President, which I submit for the RECORD, outlining seven policy recommendations and calling for urgent action.

When the administration released its Sudan policy, Secretary Clinton indicated that benchmarks would be applied to Sudan, that progress would be assessed, and that "backsliding by any party will be met with credible pressure in the form of disincentives leveraged by our government." But in the face of national elections that were neither free nor fair, and in the face of continued violations of the U.N. arms embargo, in the face of Bashir's failure to cooperate in any way with the International Criminal Court, there are no disincentives. This is a worst case scenario and guaranteed, if history is a guide, to fail. More than 6 months have passed since the release of the administration's Sudan strategy, and implementation has been insufficient at best and altogether absent at worst.

During the campaign, then-candidate Obama said regarding Sudan, "Washington must respond to the ongoing genocide and the ongoing failure to implement the CPA with consistency and strong consequences." These words ring truer today than ever before. But the burden for action, the weight of leadership, now rests with this President and this administration alone—and there are lives at risk. The stakes could not be higher.

I close, Mr. Speaker, with a slight variation on the words of Nicholas Kristof: If President Obama is ever going to find his voice on Sudan, it had better be now.



HOUSE OF REPRESENTATIVES,  
Washington, DC, May 5, 2010.

Hon. BARACK H. OBAMA,  
The President, The White House,  
Washington, DC.

DEAR MR. PRESIDENT: "If President Obama is ever going to find his voice on Sudan, it had better be soon." These were the closing words of New York Times columnist Nicholas Kristof two weeks ago. I could not agree more with his assessment of Sudan today. Time is running short. Lives hang in the balance. Real leadership is needed.

Having first travelled to Sudan in 1989, my interest and involvement in this country has spanned the better part of 20 years. I've been there five times, most recently in July 2004 when Senator Sam Brownback and I were the first congressional delegation to go to Darfur.

Tragically, Darfur is hardly an anomaly. We saw the same scorched earth tactics from Khartoum in the brutal 20-year civil war with the South where more than 2 million perished, most of whom were civilians. In September 2001, President Bush appointed former Senator John Danforth as special envoy and his leadership was in fact instrumental in securing, after two and a half years of negotiations, the Comprehensive Peace Agreement (CPA), thereby bringing about an end to the war. I was at the 2005 signing of this historic accord in Kenya, as was then Secretary of State Colin Powell and Congressman Donald Payne, among others. Hopes were high for a new Sudan. Sadly, what remains of that peace is in jeopardy today. What remains of that hope is quickly fading.

I was part of a bipartisan group in Congress who urged you to appoint a special envoy shortly after you came into office, in the hope of elevating the issue of Sudan. But what was once a successful model for Sudan policy is not having the desired effect today. I am not alone in this belief.

Just last week, six respected NGOs ran compelling ads in the Washington Post and Politico calling for Secretary Clinton and Ambassador Rice to exercise "personal and sustained leadership on Sudan" in the face of a "stalemated policy" and waning U.S. credibility as a mediator.

In that same vein, today I join that growing chorus of voices in urging you to empower Secretary Clinton and Ambassador Rice to take control of the languishing Sudan policy. They should oversee quarterly deputies' meetings to ensure options for consequences are on the table.

There is a pressing and immediate need for renewed, principled leadership at the highest levels—leadership which, while recognizing the reality of the challenges facing Sudan, is clear-eyed about the history and the record of the internationally indicted war criminal at the helm in Khartoum. We must not forget who we are dealing with in Bashir and his National Congress Party (NCP). In addition to the massive human rights abuses perpetrated by the Sudanese government against its own people, Sudan remains on the State Department's list of state sponsors of terrorism. It is well known that the same people currently in control in Khartoum gave safe haven to Osama bin Laden in the early 1990s.

I believe that this administration's engagement with Sudan to date, under the leadership of General Graton, and with your apparent blessing, has failed to recognize the true nature of Bashir and the NCP. Any long-time Sudan follower will tell you that Bashir never keeps his promises.

The Washington Post editorial page echoed this sentiment this past weekend saying of Bashir: "He has frequently told Western governments what they wanted to hear, only to

reverse himself when their attention drifted or it was time to deliver. . . . the United States should refrain from prematurely recognizing Mr. Bashir's new claim to legitimacy. And it should be ready to respond when he breaks his word." Note that the word was "when" not "if" he breaks his word. While the hour is late, the administration can still chart a new course.

In addition to recommending that Secretary Clinton and Ambassador Rice take the helm in implementing your administration's Sudan policy, I propose the following policy recommendations:

Move forward with the administration's stated aim of strengthening the capacity of the security sector in the South. A good starting point would be to provide the air defense system that the Government of Southern Sudan (GOSS) requested and President Bush approved in 2008. This defensive capability would help neutralize Khartoum's major tactical advantage and make peace and stability more likely following the referendum vote.

Do not recognize the outcome of the recent presidential elections. While the elections were a necessary part of the implementation of the CPA and an important step before the referendum, they were inherently flawed and Bashir is attempting to use them to lend an air of legitimacy to his genocidal rule.

Clearly and unequivocally state at the highest levels that the United States will honor the outcome of the referendum and will ensure its implementation.

Begin assisting the South in building support for the outcome of the referendum.

Appoint an ambassador or senior political appointee with the necessary experience in conflict and post-conflict settings to the U.S. consulate in Juba.

Prioritize the need for a cessation of attacks in Darfur, complete restoration of humanitarian aid including "non-essential services," unfettered access for aid organizations to all vulnerable populations and increased diplomatic attention to a comprehensive peace process including a viable plan for the safe return of millions of internally displaced persons (IDPs).

When the administration released its Sudan policy last fall, Secretary Clinton indicated that benchmarks would be applied to Sudan and that progress would be assessed "based on verifiable changes in conditions on the ground. Backsliding by any party will be met with credible pressure in the form of disincentives leveraged by our government and our international partners." But in the face of national elections that were neither free nor fair, in the face of continued violations of the U.N. arms embargo, in the face of Bashir's failure to cooperate in any way with the International Criminal Court, we've seen no "disincentives" or "sticks" applied. This is a worst case scenario and guaranteed, if history is to be our guide, to fail.

Many in the NGO community and in Congress cautiously expressed support for the new policy when it was released, at the same time stressing that a policy on paper is only as effective as its implementation on the ground. More than six months have passed since the release of the strategy and implementation has been insufficient at best and altogether absent at worst.

During the campaign for the presidency, you said, regarding Sudan, "Washington must respond to the ongoing genocide and the ongoing failure to implement the CPA with consistency and strong consequences." These words ring true still today. Accountability is imperative. But the burden for action, the weight of leadership, now rests with you and with this administration alone. With the referendum in the South quickly approaching, the stakes could not be higher.

The marginalized people of Sudan yearn for your administration to find its voice on Sudan—and to find it now.

Sincerely,

FRANK R. WOLF,  
Member of Congress.

#### FEMA FUNDING SHORTFALLS

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Alabama (Mr. BRIGHT) is recognized for 5 minutes.

Mr. BRIGHT. Mr. Speaker, I rise today to refocus our attention on funding shortfalls in the Federal Emergency Management Agency. On March 24, the House—we in this location—passed nearly \$5.1 billion in emergency funding to help FEMA meet its obligations. This money is not allocated for future disasters or for bureaucratic costs. This is money that FEMA has already promised to local communities to put lives in order after federally declared disasters. Yet the Senate has thus far refused to act on this important piece of legislation. Our constituents can't wait any longer, nor should they have to wait.

The recent flooding in Tennessee, tornadoes in Alabama and Mississippi, and the oil spill in the Gulf of Mexico underscore the need to pass emergency funding for our disaster management agency. These events are startling in scope and certainly require assistance from the Federal Government. How can we expect FEMA to effectively respond to future disasters if they have yet to meet their obligations from over a year ago?

Mr. Speaker, nearly every day my office hears from local emergency managers, mayors, and county commissioners who express frustration over the fact they're still waiting for the money FEMA promised them. These are not people who expect a handout from the government. They're simply asking about the emergency assistance they were already granted months, and in some cases, over a year ago.

Henry County, which is in my congressional district in southeast Alabama, is a good example of how FEMA's budgetary issues have affected towns across our great Nation. Henry County started a \$153,000 project to replace a large drainage structure under County Road 2 that was damaged during last spring's floods. FEMA approved the project but has not been able to distribute money to the county. In addition to County Road 2, Henry County is still waiting for reimbursement for three other road projects that resulted from flooding in December of 2009.

As you can see, a small county is waiting on two different payments from FEMA—one from a disaster that occurred over a year ago. I am sure that the story is similar in other areas of our great country. What is more troubling is that we are still debating this issue while spring floods are out in full force and hurricane season is less

than a month away. We cannot forget about the promises we have already made as we brace for the next disaster to strike American soil.

Last year saw record disasters around the country. Floods soaked the Southeast, wildfires burned the West, and record snows blanketed the Midwest and Northeast.

□ 1630

It is understandable that FEMA used up all of its budgeted resources. Congress must now act to provide our communities with the funds they were promised.

Mr. Speaker, I am a committed fiscal conservative, and I believe we should closely watch every dollar we spend. I welcome a debate on how to reduce Federal spending and reform the way FEMA operates in order to make it more efficient; however, the time for that debate is not while our communities wait for necessary and guaranteed Federal funds.

In closing, let me once again urge the Senate to act on this very pressing issue. As the summer nears, we simply cannot afford to ignore this problem any longer. The Senate needs to do what the House has already done and pass, very quickly, emergency funding for FEMA, and pass it quickly so that they don't have to wait any longer.

#### WHAT GOT US INTO THIS ECONOMIC MESS?

The SPEAKER pro tempore. Under the Speaker's announced policy of January 6, 2009, the gentleman from Missouri (Mr. AKIN) is recognized for 60 minutes as the designee of the minority leader.

Mr. AKIN. Mr. Speaker, it's a pleasure to be able to join you and my colleagues and others who are gathered here to talk about something that has been on our minds for some considerable time now—many months, even 1½ to 2 years—and that is the subject of the economy and jobs and what's really going on in America.

I'm a person who is of that baby boomer-type cycle—I'm 62—and there are many other people such as myself in America that have done a lot of work and tried to save our money and all of a sudden something seemed to go wrong in the economy. We lost a lot of money in 2008, and there is a real concern out there about jobs, the economy, and what's going on in the policies. And so I thought, in that we have 1 hour—we don't have to do everything in 1 minute or 5 minutes, but we have 1 full hour today—that I would open the subject. I will invite my other Republican colleagues to join me. You may see some coming in before long. And I want to talk about this whole situation, and because we have more time, I can go back just a little bit.

I would like to go back to how is it that we were kind of cruising along, things seemed to be going pretty well by about 2006 or so with the economy,

and then all of a sudden, in 2008, we really seem to have come to "grief on a reef," so to speak. So what went on?

Well, let's go back to an interesting article in the New York Times, not exactly a conservative oracle. It was September 11—not in 2001, but September 11 in 2003—the New York Times reported this, that there is a new agency proposed to oversee Freddie Mac and Fannie Mae. Well, why would there be a new agency to oversee Freddie and Fannie? Well, Freddie and Fannie were these quasi-governmental agencies, and their job was to help provide Americans with affordable loans so Americans could buy houses.

So here we have in this article, it says: The Bush administration today recommended the most significant regulatory overhaul in the housing finance industry since the savings and loan crisis a decade ago.

Oh, my goodness. So President Bush is saying we need to overhaul Freddie and Fannie. They were quasi-private, quasi-public. Why would he want to overhaul? Well, they just had misplaced a few hundreds of millions of dollars and gave people a lot of concern that maybe Freddie and Fannie were not in good shape economically. Well, then the question becomes, if they're not in good shape, what would that mean? Well, that would mean, guess what? The American taxpayer may be asked to bail out Freddie and Fannie. So the President is saying, Hey, I need some more authority to make sure that Freddie and Fannie don't do some dumb things that cost us a whole lot of money. So that's what the President is saying in this article. Again, this is 2003.

Following that, we read further in the article, and we have another interesting situation here where we have the gentleman now who is in charge of trying to fix these Wall Street institutions, that is, our current Congressman BARNEY FRANK. And this was his statement in the same article in 2003: These two entities, Fannie Mae and Freddie Mac, are not facing any kind of financial crisis. The more people exaggerate these problems, the more pressure there is on these companies, the less we will see in terms of affordable housing.

So this is something we have a clear party line difference. The President is saying Freddie and Fannie are not managing things properly, they were a risk to our economy, and you have a Democrat, who is now the ranking guy on this committee, that's saying, no, they're fine, Freddie and Fannie are just fine.

Well, of course, hindsight is always 20/20. It was obvious that what was said here by Congressman FRANK was completely wrong. Freddie and Fannie were in trouble. They did mismanage things, and they have now been taken over by the Federal Government, more or less. And guess who has to pick up the tab? You guessed it. The American taxpayer.

Now, how did this whole situation develop and what happened? Well, part of what happened was people came to the conclusion some number of years ago that it would be nice if people could get loans to buy houses. And what happens for the people who don't have very good credit ratings? How about the people who are a bad security risk? What are we going to do with them? Well, we're going to say, You can get a loan, too. That's what he's saying in terms of affordable housing.

So somehow, in the name of compassion, we came up with this idea that the government was going to allow people to get loans and not check whether the person had a capacity to repay the loans. And at the height of the big bubble that was going up on home prices, just about anybody, regardless of their credit rating or anything else, what job they had, could go in and get a loan to buy a great big house. And it worked pretty well for a couple of years. You could go in, buy a house, and then wait a couple of years. The price of the house would double, and you would sell it and buy some other big house.

And you could pyramid your money up even though you were borrowing money and you didn't have any way to pay it back, because these loans were so good you wouldn't have to pay anything for a number of years at all. You could get a loan that would say you don't have to pay anything for a couple of years at least. So you could buy something. It would appreciate. You could sell it, and then move on and do that. And so people were starting to do that with houses. The trouble was, of course, that the bubble burst, and all of the house of cards came tumbling down.

Now, we understand what caused the problem originally was the concept that the government requires the banks to make loans to people who can't afford to pay. That's a bad policy, because when people can't pay, somebody's going to have to pick up the tab. And guess what happened? You guessed it once again. It was Uncle Sam passes it on to the taxpayer to pick up the tab for this failed policy.

So you want to ask, How did we end up with this 10 percent unemployment? How did we end up with a very weak economy? How did we get into this trouble? The trouble was caused, about 90 percent, by the U.S. Government. It was caused by people who meet in this Chamber and various administrations.

At the end of the Clinton administration, the Clintons decided that what they were going to do was to increase the percentage of those bad loans that banks had to approve. What did the banks do with them? They passed them on to Freddie and Fannie. What happened to Freddie and Fannie? Well, Wall Street sliced and diced the loans up and sold them all over the world, and Freddie and Fannie then get into a big problem.

Now, what was the political organization that forced all of these loans to be

made to people who couldn't afford to pay it? You guessed it. It was ACORN. ACORN was involved in a lot of voter fraud, but it also was involved in forcing banks locally to take loans that they shouldn't have taken. So this is a piece of what happened.

The other piece was the policy of the Federal Reserve. Because of the recession that we came into in 2001 when I was first elected, the Federal Reserve decided to increase liquidity. But particularly what was happening, Greenspan decided to reduce the interest rate. Now, this idea of increasing liquidity is the equivalent of the crack cocaine of economics. What it is is it's a government—in the old-fashioned world, you would say the government is running the printing presses.

Well, that's what we did. We ran the printing presses, but we also reduced the cost of money to very low, to about zero percent, and held it there for some period of time. By dumping lots and lots of dollars into the economic system, people that had the dollars go, Hey, I'm getting these dollars for a very, very low interest rate. What can I invest in? Hey, why not invest in the housing business, because housing prices are going up like a rocket. I can borrow money at a couple percent, or even less, and I can double my money, almost, in the housing business in a couple, 3, 4 years. So why not do it?

Well, everybody did for a while until this very low interest rate, the high level of liquidity, and boom, you get another bubble. It's like the high-tech bubble, because we're using liquidity to try and pull ourselves out of problems. We'll come back to that in a little while.

So what was it that really caused the economic crisis? Well, first of all, it was lousy policy set right here in Congress about making loans to people who couldn't afford to pay them and then not holding Freddie and Fannie accountable for what they're doing. And by doing that, we ended up with the beginning of the recession.

Now, following that, we start to go into recession. The idea then was, just in Bush's last year or so and when I was here, we had Paulson come to us and say, Hey, look, everything's in trouble. You guys have got two choices: Either the entire world economic system is going to melt down—I mean, the Earth is going to crack. Hailstones are going to come from heaven. I mean, it's going to be terrible, and there's going to be riots in the streets because the dollar bill won't work anymore and the banking system will collapse—or your other alternative is, give me \$700 billion in unmarked bills in a brown paper bag. Those are your two choices, Congress, and we're going to the public and letting everybody know. And if you do the right thing, hopefully there will not be this terrible calamity.

And so Congress was supposed to give \$700 billion to Hank Paulson. Well, did he really need that? No, he didn't need

it. In fact, it was part of the same mistake that we make frequently here, and that is that every time there's a problem economically, the government has to jump in and fix it, bailout fever. And this was, of course, the beginning of the big Wall Street bailout.

Unfortunately, some Republicans supported that idea, along with most of the Democrats, and we took \$700 billion away from the American taxpayer to buy these supposedly troubled assets that had been created by Wall Street. Well, it's pretty hard to buy something when there isn't a market in it, so we took \$700 billion out of the market—about \$350 supposedly spent during Bush's last year, another \$350 in Obama's first year—and that was the beginning of our big spending. And again, it's based on this concept that the government should jump in and fix everything and that the government is going to be able to fix the U.S. economy. That turns out to be a troubling assumption, and it continued to get us in trouble over the last year or two, which has then made the economic situation even worse.

The next thing that happened was, after we did this Wall Street bailout, we decided that what we had to do next was a stimulus package. The proposal was that we're going to do this stimulus. Now, the whole concept of stimulus is pretty much like the idea of, if you had a pair of boots on, what you're going to do is to reach down, grab your bootstraps and lift hard, and if you lift hard enough, you can float around the room. And this is the concept in economics that was known as Keynesianism. It was the idea that if the Federal Government just spends a whole lot of money, it will make the economy better when you have a tough economy.

If you think about that from a commonsense point of view, picture you're trying to run your family and you realize, hey, there's really some economic problems our family is having, so the solution is go out and just spend money like mad. Now, would you think that would be a very smart idea? Well, most commonsense people—certainly people from my State, the State of Missouri, would say that's not very smart just to go out and spend a whole lot of money. Has that idea been tried before? Well, yes, it has. It was tried by Henry Morgenthau back when Little Lord Keynes was first proposing this theory. It's a lovely theory if you're in government, because the theory says you can just spend lots and lots of money that's not your money.

People in politics think that's nice because people like it when I spend lots of government money. The problem is that Henry Morgenthau, who was Secretary of the Treasury under FDR, managed to use this policy to take a recession and turn it into the Great Depression. And so he came, at the end of 8 years, before the House Ways and Means Committee here, and Henry Morgenthau says that we have tried

this theory of spending money. We've spent and spent and spent, and we have not seen any change in unemployment. We have terrible unemployment and a huge debt and deficit to boot. So this is the guy right alongside with Little Lord Keynes that said this didn't work. We tried it for 8 years, and it just created the Great Depression in America.

We should learn something from history, but, no, we decide what we're going to do is we're going to come up with the "stimulus bill," another 700-and-something billion dollars, \$787 billion. And here we have our new President here. He says, like any cash-strapped family, we will work within a budget to invest what we need and sacrifice what we don't. The things on this side of the chart sound pretty good. If I heard somebody say that that was my President, I would say, Hah, this is a pretty good idea.

This is what the President said at the beginning of the year.

□ 1645

The only trouble is there is this huge gap between what is said and what is done. So what we do, we start with: Is it any real serious budget reform? No, it is not really budget reform at all.

In fact, what has happened in terms of the Federal spending? Have we learned anything after the stimulus bill? What should we have learned from the stimulus bill? Well, we were told that if you do not pass the stimulus bill, if you don't pass it, here is what is going to happen, so you better look out. If you don't pass the stimulus bill, that is what is going to happen to unemployment, this line here. But if you pass a stimulus bill, here is what is going to happen, it will keep this unemployment down. So we were told that if you don't pass the stimulus bill, unemployment could go as high as 8 percent. And if you pass it, it will bring it on down.

Well, that was all based on this silly idea that if you spent lots and lots of money, everything would be okay. This really wasn't even a good FDR stimulus bill because if he had been doing it, it would have had a lot of concrete in it. It would have been hydroelectric plants and roads. This had much more food stamps and aid to States that overspent their budgets and things like that. So we spent \$787 billion on the stimulus bill, and here is what happened. This red line. So you think a whole lot of government spending is going to fix unemployment? Absolutely not. We have already tried it. One more time, if we didn't learn our lesson from Henry Morgenthau, we have another chance. Here we go. Same dumb idea, still doesn't work. You can try it as many times as you want. It is not going to work. So the unemployment now jumps up. In many places it is more than 10 percent. These numbers are pretty conservative. If you have been looking for a job for more than a year, you are not counted anymore in these statistics. So people without a

job for a year—maybe some have given up in despair of ever getting a job—they are not even counted in these numbers. So this idea of a whole lot of government spending didn't work, and so we have unemployment.

I am joined by a good friend of mine, Dr. PRICE, who is really on top of some of these things. I would ask if he would like to join in the conversation a little bit here this afternoon.

Mr. PRICE of Georgia. I thank the gentleman for his leadership on this and all issues, and especially for highlighting the challenges Americans face all across this land.

But pointing out, as this chart so aptly does, that the "solution" which has been put in place by this administration has, I would argue and I know you would, has in fact made things worse. So here we are with the Nation being promised a little over a year ago that if we spent hundreds of billions of dollars in an effort to try to get the Nation back moving from an economic standpoint, that we wouldn't see an unemployment rate of 8 percent.

Mr. AKIN. Right. If we didn't pass it, 8 percent.

Mr. PRICE of Georgia. That was going to be the high point. And here we are at 9.7 percent, and it has been higher than that. And the take-home message on that is what they are doing doesn't work.

I told a fellow the other day, I said, They are thinking about doing a new stimulus bill, a new jobs bill. You know, they tried millions and then they tried billions, and I guess we are going to move to gazillions next.

Mr. AKIN. Don't forget the trillions. We are working on trillions right now.

Mr. PRICE of Georgia. And as you well know, it is money we don't have. It is money that we don't have, and that is the troubling thing for the American people all across this land because they know the policies that have been put in place not only haven't worked, they have been destructive to job creation, which is what is frustrating to those of us on our side of the aisle who know that fundamental American principles, if you follow them, actually can allow you to create jobs.

So what does that mean? It means spending less. You've got a great chart right there, and people rail on the amount of spending that was done at the end of the last administration, and we did as well. But if you might share with folks the numbers that have happened since Speaker PELOSI and her crowd have taken over.

Mr. AKIN. Right. You know, I appreciate your bringing that up because one of the things that Americans intuitively understand, they are not really buying this idea that by spending tons of money the Federal Government is going to make everything better. Maybe some ivory-tower people, but most people on the street know that doesn't make any sense.

They also know we as Republicans did the wrong thing; we spent too much

money. And the worst year in terms of spending too much money was Bush's last year in office and our deficit was \$459 billion. That is this box here. The reason it is red is because this is when the Pelosi Congress took over, so it was George Bush with the Pelosi Congress. And of all of the years that President Bush had spent too much money, this was his worst year right here. We follow that up with 2009 and this \$459 billion jumps to \$1.4 trillion. Now when you really think about it, that is really a tripling of the amount of deficit.

Mr. PRICE of Georgia. It really is astounding. And the picture—they say a picture is worth a thousand words. That picture is worth over a trillion words, and that is because that is money we don't have. It is money that puts greater deficits and debt on the backs of our kids and our grandkids. It is mortgaging the future.

Right now we are seeing the consequences of reckless and irresponsible spending at a national level in another nation—Greece. And if you look at the trajectory, the spending path we are on, and the debt and the deficit path we are on, we are not far behind the incredible irresponsibility that is now being addressed in the nation of Greece.

Well, the American people know that is wrong. They know they can't go to the garage and print money, and that is what the Federal Government does. That is what the Obama administration has done. Those red columns there, those red lines there, demonstrate clearly that the deficits and the debt that are being run up by the Obama administration and Speaker PELOSI and the majority party right now are unparalleled in our history.

Mr. AKIN. It seems like people think politics is complicated, and all this economic stuff is complicated. It doesn't have to be nearly as complicated as people think it is. For instance, take a look between the parties. The Democrats, their basic idea of a solution to a problem is that the government has to get bigger and spend more money. That's the way they always look at it. They think that the solution is the government, and we think that the problem is the government. This thing here is an indication that with a completely Democrat House and Senate and President, this is what happens. We triple this amount of deficit to the point now when the Federal Government spends \$1 today, 41 cents of that \$1 is borrowed.

Aside from this just insane level of spending money that we don't have, which is basically taxing our grandchildren—I have some grandchildren, I've gotten old enough, and I don't like the idea of taxing them any more than paying taxes myself.

My background is engineering and the manufacturing business. You know, this idea about unemployment is not that complicated. It is really very basic. Anybody who has tried to run a

little lemonade stand knows more or less how businesses work. What I have done, I have created a list that if you want to kill jobs, if you want to declare war on business in America, these are the things that you want to do to create unemployment. And the tragedy is we are doing all of the things that are well calculated to create unemployment.

Now, I guess the good news is that the jobs that would have been created here by American businesses and American ingenuity are simply going to be done in plants that are overseas, and so those jobs go to other countries. We will still use our intelligence. In my own city of St. Louis, we have a guy who is the president of Emerson Electric, it is a big company, and it has all kinds of divisions and it has all kinds of technology. They create tons of jobs. The president of Emerson says, Look, when you do all of these things to us, you are forcing us. We will still grow. Our stock will do well. We will create jobs, it just won't be jobs in the U.S., they will be somewhere else. So what do you do? If you think about this, it is not very complicated.

The first thing is, if you have a tremendous amount of uncertainty, you don't know what nutty thing the government is going to do next; if you're a businessman, you're going to say, I think I'm going to hunker down. I'm not going to make any big decisions because I'm not sure whether the last couple of dollars I have in reserve I am going to need for some other hare-brained idea that these guys in Washington come up with.

So if there is economic uncertainty of any kind, that is going to tend to undermine job creation. And then if there is a slowdown, that is what we have been seeing, that doesn't help because you don't have the orders coming in. And here is the big one, excessive taxation, because what President Obama has promised is that he is going to tax those people in the \$250,000 bracket. Well, I'm glad he is going to do that because I don't make that much money, so I don't need to worry, right. Oh, no, I do need to worry. I need to worry because the people who are making \$250,000, a lot of those are the guys owning these small businesses that make all of the jobs. And the guy who is making \$250,000, you say, I don't feel sorry for him. But you better, and here is why: because that guy is going to put that money back into his business to put a new wing on a building, put a new machine tool there, or develop a new process. Which is going to hire more people. So if you kill him, if you take all of his money away through excessive taxation, he won't invest in his business.

Mr. PRICE of Georgia. You mentioned how our good friends on the other side of the aisle look to government as the solution to everything, and they do. They believe that Washington and government has a better answer. We sometimes get criticized for

saying government can't do anything. There are some things that government ought to be doing, but they ought not be owning banks, they ought not be owning automobile companies, they ought not be running our health care system, they ought not be deciding whether or not there is any risk at all in the market.

Our friends on the other side of the aisle believe that the government ought to control all of those things. And when they control all of those things, what happens is that you decrease all of the ingenuity and entrepreneurship and genius of the American people.

So what I like to say is, when you have big government, you have small citizens. When you have small government, you have big citizens. And we believe in big citizens as opposed to big government.

Checks and balances are what is necessary. You wouldn't have these kinds of crazy things going on up here in Washington if there were checks and balances here in the Federal Government. And the people across this land know that. They know that runaway government on either side, frankly, is not what they desire. So they look to Washington and say, My goodness, what the heck are they doing? We have to put some checks and balances in place.

Mr. AKIN. The President says here that families across the country are tightening their belts and making tough decisions, the Federal Government should do the same. Yes, we should do the same, but what are we doing? Let's take a look at the policies: Wall Street bailout, \$700 billion; stimulus package, another \$700 billion; then in this House we passed that goofy cap-and-tax bill which is going to put the government in charge of trying to reduce CO<sub>2</sub> in the country by making the Federal Government in charge of all of the building codes for houses. You can't even add an addition to your house without making sure that it is safe from a global warming point of view. And there goes another number of billions of dollars in taxes. And then, of course, socialized medicine that we just got done with, which is absolutely the biggest government takeover. It is one-sixth of the U.S. economy. The government can't run Medicare and Medicaid and keep them in the black, so what are we going to do, take over all of health care?

The families are tightening their belts, so what is the Federal Government going to do? They are just absolutely going to go on another spending spree. So what does that do? Excessive taxation. What's that do? It kills jobs. What does that do? It takes away freedom because it makes you little and Big Government big.

Here is a question for you. Thinking back about what phenomenon in all of human history should human beings be most concerned about, should it be the problem of war or should it be the

problem of Big Government? It is an interesting question. Why do we have this faith, why do the Democrats have this faith in Big Government? Is there anything historical to suggest that they are a solution or is it more to suggest that they are a problem.

Mr. PRICE of Georgia. In the area of health care, which I know a little about, having practiced medicine for over 20 years, what we have seen is the intrusion of the Federal Government into the practice of medicine, into health care, is only destructive to all of the principles that we hold dear for health care.

So whether it is affordability, or accessibility, or quality, or the responsiveness of a system, or innovation, or choices, all of those kinds of things that we as Americans hold dear in health care, they all get destroyed with the Federal Government. You know that. That is what results in that kind of economic uncertainty for the businesses of health care.

I can't tell you how many letters I have received that have told me, from my colleagues, my former medical colleagues who, since the bill has been passed and signed into law—these are people in the prime of their career, those who are taking care of literally thousands of patients across this land—who have said, Look, with the oppression of the Federal Government at this point, I'm going to do one of three things. Either I am going to close my practice, I'm leaving, and that challenges the accessibility problem. Or I am going to limit the number of patients I see that have some type of government health care because of the intrusion. In fact, virtually all of us will have government health care when this crowd gets done with their plan. Or third, and something that you've touched on, which is the alternative for business-minded individuals in an economy like this where the politicians are picking the winners and losers: They are heading elsewhere. They are going offshore.

Mr. AKIN. A little island in the Caribbean, come on down. A big hospital and a landing strip.

□ 1700

Mr. PRICE of Georgia. There are actually hospitals being built in the Caribbean right now.

Mr. AKIN. In expectation of this thing. So what you are saying is really not very outlandish, from a common-sense point of view. It is not like you are speculating and saying this thing is not going to work.

We have seen European socialized medicine. We have next door the Canadian socialized medicine model. And I think it was about 10 years ago the head of Canada, their prime minister said, We have got the best health care system in the world, as long as you are healthy. It was that little "as long as you are healthy" piece that is the problem. If you are not healthy, you go down to America to get it taken care

of. So we have seen it not work in Europe.

I am a cancer survivor. I see what the cancer rate statistics are in England. I don't want to be a cancer guy in England. I wouldn't want to be a cancer guy here. So you see it hasn't worked in England, it hasn't worked in Canada, as well as our system currently works.

Then, of course, we saw Massachusetts and Tennessee take bold forays into this socialized medicine field, and they got hammered by it. So what do we do? We do the same dumb thing.

I was going to jump to something even more basic, though, if you think about it, and this was a statistic that kind of surprised me—some of them are in the CONGRESSIONAL RECORD—and that was the number of people that were killed by their own governments.

If you take a look, you know, at the good old communists. You look at Stalin, he basically had murdered about 40 million people. Now, he was pretty good at murdering people, but not nearly as good as Chairman Mao in China, who has credit for killing about 60 million Chinese.

Now, this is government-on-citizen crime. This was not a war. In fact, if you add just the people killed in various communist countries that killed their own population, the governments killing their own population, you have more people killed by just communism alone than all the wars in history since the time of Christ.

So the question is, is it really rational for human beings to put so much trust in government? That is not talking about Nazis or the other types of dictators that killed lots of their own citizens.

So why do we have this great faith in government, when we see it doesn't work for health care, yet we have the government in charge of that? We are putting government in charge of student loans and in charge of insurance for flooding, and we have got the Federal Government in charge of housing and in charge of education. We have got the Federal Government in charge of car companies, insurance companies and all.

Let's see, the Soviet Union, what was their model? The government was in charge of, well, let's see, education, health care, your house, your food and your job. It didn't work for them. Why do we want to do the same thing here?

Mr. PRICE of Georgia. It is very concerning. And I think that is exactly the picture that is being painted for folks all across this land and why they have the kind of frustration and anger and angst and anxiety about the future of their country. It is why they are saying, look, to Washington, are you not listening to us? Can you not hear us?

They know. They know that the government ought not to be owning banks. They know that the government ought not to be owning automobile companies. They know that the government ought not to be running health care.

And they know that not because it is just not right; they know it because it doesn't result in the highest quality of opportunities and choices and dreams realized for individuals.

Remember, big government, small citizen. Big government, small patient. Big government, small consumer. You've got small government, you've got big patients, you've got big citizens, you've got big consumers, and more dreams realized.

Mr. AKIN. And that is really what you are saying, is basically you are losing your freedom; a little bit here, a little bit here. You are losing your freedom, and pretty soon you feel frustrated, you feel angry, because you have some common sense, and you know what it takes to make jobs, and we are doing all the wrong things.

But there are so many people on the street, and they are looking to you, they are looking to me, to try to help turn this thing around and get jobs going. And, of course, we don't have enough votes to turn these policies around.

Another one of these things that is really tough on jobs is insufficient liquidity. What that means is that a business needs to be able to borrow money. But the banking regulators are so tight now that a lot of businessmen can't get the loans they need to make their business go.

Of course, excessive government spending, we have been talking about that, and excessive government mandates and red tapes. Boy, talk about that. And this health care bill, of course, is leading the charge and damaged all these areas. And the end result is what? Well, unemployment. Not a big surprise, particularly, because we are doing everything wrong.

And yet here is an interesting question. Apparently what is happening is Wall Street seems to be doing a lot better. Is it because we have turned these bad policies around and are doing the right thing in D.C.? No. We are still doing everything wrong, and yet Wall Street seems to be doing better. Well, what is the logic of that?

Well, you know, to some degree it goes back to that same problem that got us into this housing bubble, and that is the crack cocaine of the government Federal system. That is, they can create unlimited liquidity.

Mr. PRICE of Georgia. And unlimited amounts of money is what that means.

Mr. AKIN. Unlimited amounts of money and very low interest rates. So you have got lots of money with very low interest rates, and it comes down and starts to create these bubbles. So we really haven't fixed the job problem.

Mr. PRICE of Georgia. You are absolutely right. I think that is so important because when people look to the items that need to be fixed from a financial standpoint, they look and they see that Washington has had its hand in some things that have been very destructive.

Fannie Mae and Freddie Mac, for example, are really at the epicenter of the challenges that we have had in the economy. And the bill that is being proposed and the bill that came through the House earlier to assist in "fixing" things, their solution doesn't address Fannie and Freddie at all, which is so frustrating because the American people know that there are positive solutions. And you with the Republican Study Committee, we have been working diligently on putting forward those positive solutions to all of the challenges that we face that embrace those fundamental American principles.

So whether it is health care, whether it is energy, whether it is the economy, whether it is jobs, all of those things have fundamental principal solutions that don't require putting the government in charge.

Mr. AKIN. You are absolutely right, and it doesn't involve the government taking everything over.

We're going to take a break and yield because I believe there is some business that needs to be taken care of.

#### REPORT ON RESOLUTION PROVIDING FOR CONSIDERATION OF H.R. 5019, HOME STAR ENERGY RETROFIT ACT OF 2010

Ms. MATSUI, from the Committee on Rules, submitted a privileged report (Rept. No. 111-475) on the resolution (H. Res. 1329) providing for consideration of the bill (H.R. 5019) to provide for the establishment of the Home Star Retrofit Rebate Program, and for other purposes, which was referred to the House Calendar and ordered to be printed.

#### WHAT GOT US INTO THIS ECONOMIC MESS

The SPEAKER pro tempore. The gentleman from Missouri may proceed.

Mr. AKIN. Mr. Speaker, we are just taking apart a little bit some of what has been happening the last couple of years, why the economy has been struggling some, and why we are having a lot of unemployment and problems. Some people have a hard time understanding why it is that we are having a hard time. This little cartoon kind of comes along the same lines.

"Now, give me one reason why you are not hiring." And you have coming into the China shop a couple of bulls. You have the health care reform and the cap-and-tax and the war on business tax. That is basically businesses getting just hammered with taxes.

Of course, the picture here is we are not doing the right things that we need to be doing to keep the economy going and to create jobs. In fact, we are creating a perfect storm. People have said we have a war going on business, and we really do. We are doing everything wrong to try to create jobs and try to get the economy going.

So, on the one hand, we are making the statement here that families across

the country are tightening their belts and making tough decisions. The Federal Government has got to do the same. What is the Federal Government doing? Oh, we are doing the Wall Street bailout, we are doing the stimulus bill, we are doing the cap-and-tax bill, we are doing the socialized medicine bill. And now we are proposing institutionalizing bailouts, so that anytime anything goes wrong, the Federal Government takes your tax dollars and goes in and picks the winners and losers and bails companies out. That is exactly the wrong message.

I am joined by a good friend of mine from the wonderful State of Pennsylvania, and I would yield to him just a moment to share along the same line.

Mr. THOMPSON of Pennsylvania. Well, I thank my good friend from Missouri for leading this very important Special Order where we are talking about jobs.

You know, I don't want to misquote, I believe it was President Reagan—I will give him credit at this point anyway—that made the statement that the best welfare program there is is a job.

Mr. AKIN. Get him a job, yes.

Mr. THOMPSON of Pennsylvania. Give him a job. And that is what we have not been doing.

Mr. AKIN. Do you think people want to be bailed out? Do you think people want their unemployment to be extended? Would they rather be sitting being unemployed, or would they rather have a good job with really good prospects and a bright future? I think people would rather have a strong economy.

Mr. THOMPSON of Pennsylvania. I think so, too. I talked with a constituent of mine from Lock Haven, Pennsylvania, today, and he was calling to talk about the unemployment because he has been without a job. And as we got talking, it was very clear that what he wanted was not so much the unemployment check, but he really wants a job. We got talking about the things that go into that and why we are not seeing the job growth. We are still bleeding to death in terms of our jobs in this country.

As I go around the district and I talk with job creators, the job creators are, I think as you know, our small business owners. The large majority of work is provided through small businesses.

Mr. AKIN. The gentleman is right. I think, if I recall, if you take 500 employees or less, that is 80 percent of the jobs in America. So 500 employees or less, which 500 is kind of more of a medium size, but 500 down, that is 80 percent of U.S. employment. So policies that affect those small businesses are a big deal in terms of jobs.

Mr. THOMPSON of Pennsylvania. They are. And I heard you use the word "uncertainty." I guess I kind of fall back on my health care background, and when it comes to jobs in this country, my diagnosis is we have a psychological problem. We have a total lack

of confidence and a lack of trust in the Federal Government. And it is earned. It is the things you have there on your chart as job killers.

It is the individual small business people who normally every year take a portion, usually a part of their profits, and reinvest it into their companies. When they do that, they expand product lines, they expand locations, they expand service lines, and they create jobs, good jobs. Well, these people are sitting on the sideline right now because they are concerned with all the things they have seen for some time, especially these past 16 months, many of the things that you have identified there, and I heard that message again today.

I sit on the Small Business Committee, and we had a hearing with five or six witnesses that came in that represent small businesses. And we were there to talk about specifically the role of taxes in small business and what that does to really hurt small businesses.

Mr. AKIN. I would like to stop you for a minute. If I had to pick one on here, because we just had a jobs summit actually on Main Street, back in St. Charles in my district. We had to do one on Main Street because everybody talks about Main Street.

I asked a whole bunch of small business leaders—we had probably 30 or 40 of them, and we created a list of job killers, and this chart was made before that time. I asked them to give me their list and then rate them in terms of priority which is the most deadly in terms of killing jobs.

They came to exactly what you said, which is excessive taxation because when you take that tax out of the hide of the owner of the business, you really make it so that he cannot then invest in those jobs. So excessive taxation was the deal.

Of course, what we have done is we have got, what is it, the people in the upper tenth of the income bracket are paying something like, what is it, 50 percent of all of the taxes in the country or something. So we are just hammering these small business owners with taxes. Then we wonder why we don't have jobs. And you have the same experience, I gather.

Mr. THOMPSON of Pennsylvania. Yes. This panel that we heard in the Small Business Committee just reaffirmed that chart that you have. Each of those bullets came up in the discussion today.

When you look at the taxes, tax increases have been levied in the past 16 months. Our colleagues across the aisle said, well, we are going after the wealthy. We are going to increase taxes on the wealthy. Well, at least 40 percent of the individuals who are experiencing and will be experiencing, especially next year come January 1, 2011, significant tax increases, are small business owners. They are people who are organized as limited liability corporations, S corporations. They pay

their taxes as individuals, but frankly, they make a payroll out of their income, and they create just tremendously important jobs.

Mr. AKIN. Of course, you know, that is really kind of a thing. Maybe people feel safe to say, hey, we are just going to tax all those rich guys; don't you worry about all the policies we have got.

Well, you know, when you do that Wall Street bailout where the government is going to pick winners and losers, then you do the big stimulus thing, where you are taking taxpayer money and giving it to States that don't manage their State properly, and you are increasing the number of food stamps and all these other kinds of things that if you want to believe in big government they think they need to do, and then you are going to do this cap-and-tax thing, so everybody's energy cost is going to go up.

Now, the President said, I guarantee you, I am not going to raise taxes on people making less than \$250,000, and yet in this Chamber we pass a tax that as soon as you flip a light switch you are going to start paying more taxes.

□ 1715

Now, that's not people making \$250,000, that's an average guy that wants to turn his lights on. So you say, well, shoot, we're going to tax the rich guys. The trouble is those rich guys are the ones that are hiring you and your kids.

Mr. THOMPSON of Pennsylvania. If the gentleman will yield, in terms of the cap-and-trade, cap-and-tax, or the light switch tax, I guess, in Pennsylvania the Public Utility Commission sent a letter to the Pennsylvania delegation adamantly opposing cap-and-trade because they did their analysis of that bill, and electricity costs in Pennsylvania would rise by 30 percent.

Now, that 30 percent tax, that increase will not discriminate. It will hit the most wealthy of Pennsylvania citizens, but just as much, and I think more severely even, it's going to address those who are just living paycheck to paycheck today. And even people that aren't getting by financially, to see a 30 percent increase in the cost of electricity, that's immoral to me.

Mr. AKIN. The thing that's amazing about that to me, I am an engineer by training, and let's assume that all of this global warming supposedly science were all true, which we now know, particularly since East Anglia and the scandal there that all of these guys were doctoring the numbers and everything, but let's just assume for sake of argument that CO<sub>2</sub> is really a bad gas and aside from the fact that all of us have to stop breathing because we breathe out carbon dioxide.

Aside from that, let's just assume that that's true. If you really wanted to get rid of CO<sub>2</sub> in America, regardless of what other nations in the world are doing, you think this is our moral obli-

gation to get rid of CO<sub>2</sub>, we could get rid of all the CO<sub>2</sub> produced by all the passenger cars in America, the equivalent of that amount of CO<sub>2</sub>, by simply taking the electric generation that's done in our country that's done with coal-fired plants, we currently have 20 percent of electricity in America is made by nuclear, if we were to go from 20 to 40 percent nuclear, we would get rid of all the CO<sub>2</sub> produced by every passenger car in America.

So if you are a Democrat and you really think CO<sub>2</sub> is so bad, why not come out here with a couple of page bill saying we're just going to gradually phase in nuclear plants in place of these coal-fired plants, and we would get rid of all the CO<sub>2</sub> produced by every passenger car in America. No, that's not what comes out. We come out with this thousand-page bill, 300 pages, passed at 3 o'clock in the morning. People don't know what's in it. There isn't even a copy of the bill on the floor. And we vote for this piece of trash, which fortunately the Senate wasn't dumb enough to have passed. And anybody who flips a light switch would have been taxed. Your State would have gotten a 30 percent increase in electric.

Now, what does that do to jobs?

Mr. THOMPSON of Pennsylvania. That kills jobs.

Mr. AKIN. It just kills jobs. So this excessive taxation, combined with things like amount of government mandates and red tape, this starts to gang up. And one thing on top of the next on top of the next, and you get unemployment.

Go ahead. I didn't mean to interrupt. We're talking about a light switch tax. You were in the business that's getting the wheelchair tax. It's interesting to see what people want to tax. Now we are going to want to tax wheelchairs. That's with that socialized medicine bill.

Mr. THOMPSON of Pennsylvania. The medical device tax that is being levied on medical devices has such a wide range. And people don't understand what medical devices are. We are a country that has just benefited tremendously from innovation in terms of medical devices and medical advancements. Our health care system as we currently have it, now see what happens to it under ObamaCare, but as it currently has it, this is a country that develops innovations, life-saving techniques, diagnostic procedures, pharmaceuticals.

With medical devices, it is not just wheelchairs. It's everything from bed pans to prosthetic arms. It's insulin pumps. Medical devices is a term that really has many, many different applications. And those devices really go towards maintaining quality of life, maintaining maximal independence for people. Most taxes I would put as immoral, but you start putting a tax on electricity for everybody, and you put a tax on medical devices, it's hard to imagine anything that's going to be more immoral than that.

At the panel today with the small businesses, I asked a specific question about where are we in terms, what's the impact, given that even before these taxes we have got a tax out there in terms of corporate income tax, second highest in the world. And what does that do to our small businesses, that alone? How are they supposed to compete? Especially, you know, those businesses that are formed as corporations. And there are many of them that have to pay that.

I see my good friend has a great chart there that addresses the economic freedom index. The response was that where we have the potential for trade, it really puts us at a tremendous disadvantage where we have got this tax burden. That's just one more thing that keeps businesses from growing, jobs from being created, and for economic prosperity.

Mr. AKIN. I think maybe we could get too negative here, because there are solutions to these problems. This stuff is not new. Other Presidents and other people in different decades have dealt with these problems. There is a solution to getting the economy up and going. And the funny thing is it's sad, but the Democrats haven't learned from JFK. JFK had the formula right. He reduced taxes. As he reduced taxes, what that meant was the private sector started to grow. It created jobs. And guess what happened? The government actually got more revenue by reducing taxes, which seems a little bit odd.

But by getting the taxes off the backs of the American public, the businesses prospered when they did. The taxes that were there brought in more revenue to the government than if they hadn't done that. So by cutting taxes, JFK understood that you could get the economy going. Ronald Reagan did the same thing. George Bush II did the same thing. By cutting taxes, you allow private citizens to invest their money. When they do that, it gets the economy going.

The government doesn't get the economy going. All the government can do is to create an environment that helps. So it's not like these problems, it's not like there's no answer and doom and gloom. There are clear-cut answers. That's what's so terribly frustrating when you see our government at war with business and the President saying, oh, we've got to be sensitive to jobs and this and that, and every single policy proposed is destructive to job creation and the economy.

Now, here is the funny thing. Here are the regulations. This is overall economic freedom index. You see America in 2001, here it's sixth. It's already down to eighth. If you take a look at corporate taxes, we are the second highest corporate taxes of any country in the world, behind only Japan. And so our policies are not set to help us with these problems. We are doing all the wrong things.

And yet the economy could rebound. Why would it rebound? Well, it would

be a little bit like this. I want you to picture, you've got a weak heart. You've had a four-way heart bypass. You also have diabetes. You also have several other medical maladies. So you're not feeling too super strong. And all of a sudden somebody gives you some crack cocaine, and you feel like you're Superman and you're doing great. Well, that's what's just happened to the U.S. economy.

We're doing everything wrong from a point of view of policy. We're doing everything to kill jobs. But we are doing one thing that's going to make people think everything is okay. And that is the Federal Reserve has increased a tremendous amount of liquidity with a very low interest rate. And that trumps all of the bad policy decisions we have been making. And so you see Wall Street starting to pick up and stock prices starting to go up and all. Why is that happening? It's happening because we have allowed the Fed to create all this liquidity and basically put our economy on steroids. And that's not going to work for very long, and it's not going to fix that unemployment problem. And before long, we are going to jump from unemployment to an incredible level of inflation.

Again, this stuff isn't so rocket science. We know what's the right thing to do, but we are unwilling to do it. We are unwilling to get off the big spending kick. That's what really has to change.

I yield to my friend.

Mr. THOMPSON of Pennsylvania. I share your concern. In fact, I guess the artificially induced high from the crack cocaine description that you used, I think that's going to describe 2010. I think that because we have infused a tremendous amount of taxpayer money, and I think in a very careless and reckless way into the economy, that's going to help mask the symptoms of the problems that we have in terms of jobs for 2010. And we may all feel better in 2010.

Here is my concern. I think with the amount of deficit spending that we have done that come January 1, 2011, this country falls off a cliff financially. The tax increases that will be implemented, the ramping up of an Environmental Protection Agency that has been tripled in size. We have already seen abusive behavior on their part in terms of them trying to legislate through their authority as an agency, redefining what a hazardous gas is, superseding all of their normal procedures they use in terms of scientific process to decide that carbon dioxide is a hazardous gas. All those things, I am very concerned with where that takes us in 2011.

I think deficit spending, things never work out well when you do that type of borrowing, that type of debt, especially when we are indebted principally to other countries with much of that debt.

Mr. AKIN. You are absolutely right. 2010 should be a little better year be-

cause of a weird thing. And that is the Bush cuts in capital gains expire next year. So if you have any capital gains in something, there is a huge incentive this year to sell whatever it is and get your capital gains tax paid this year at 20 percent because in 2011 it's going to jump to 35 percent. Because you know the Democrats are not going to allow that tax cut to stay. And so you are creating an artificial opportunity for 2010 to look better, when we are going to get hammered in 2011 because everybody's going to sell everything that they have capital gains on that they're going to take that tax hit on.

But here is what's really going on. If you take a look, these are the receipts. This is the money coming into the Federal Government. That's this blue dot. And this pink and red dot is how much we are spending. You take a look at the size of the two, and you are going uh-oh, something's wrong here. And that's why I said that when we spend a dollar, the dollar we spend of Federal money, 41 cents is borrowed.

You take a look over here at our outlays, what's going on? Social Security, Medicare, and Medicaid. Those are the three big entitlements. They are now bigger than all the rest of the spending. I am on the Armed Services Committee. Guess what I am seeing. We are gutting defense. Why? Because we don't have enough money here and we have too much over here.

Now obviously the Democrats are not that worried about balancing the budget. They are spending a ton on all kinds of entitlements and bailouts and all that kind of stuff. But sooner or later with this amount of entitlement, this amount of defense, we are going to pick up the other problem, which is we are not going to be able to defend ourselves. And you are seeing severe cuts in defense spending now, particularly missile defense and our offensive weapons, which have always been the thing that have kept Americans safe.

All of these problems don't stay tightly inside a box. One thing spills over into the other. But these huge outlays of big government have got to be brought under control for our Nation to survive. And just another infusion of running the printing presses and dropping the interest rate, that crack cocaine works for a little while, but it comes back with a whale of a hangover.

Mr. THOMPSON of Pennsylvania. It's deadly in the end.

Mr. AKIN. The trouble is that it's people in your and my district that are going to get hung with the cost of this deal. They are the ones that are struggling to make ends meet. They are the ones whose families are having a hard time. They are the ones that are getting taxed out of house and home. And they are the ones that are saying, I don't trust what Washington, D.C. is doing. I don't trust what Wall Street is doing. I don't know what to do with the last of my savings that just shrunk out from underneath me because of all of these policies.



We have to get back to some sanity and do the basic things that work. We have got to stop taxing the people who run the businesses. We have to get liquidity to business owners so that they have money to invest. What we have to do is to stop all the red tape. We have to basically change the banking rules so that there is some liquidity that way. And particularly, we have got to get off of the big spending. We just can't keep running this kind of deficit. This is just something that will not work mechanically. And so we are going to have to make some tough decisions. What we are going to have to do is let free enterprise work again, because that's the thing that pulls us out of this mess is good old American freedom, just allowing the U.S. citizens to be unfettered, have a chance to keep some of what they make, invest in their businesses, invest in Americans, and stop this whole sort of covetousness idea that any time somebody makes any money, the government's got to take it away from them.

□ 1730

If we want jobs, if we want a strong economy, and if we want money for the government to be able to spend to pay the government's bills, we are going to have to allow freedom to flourish in America instead of trying to stomp it out, which is what we are doing. We are following the failed model of the Soviet Union, and we are stomping out freedom.

Thank you, gentleman. I really appreciate Pennsylvania for sending GT down. It is a treat to serve with you.

Thank you all.

#### RESIGNATION AS MEMBER OF COMMITTEE ON HOMELAND SECURITY

The SPEAKER pro tempore laid before the House the following resignation as a member of the Committee on Homeland Security:

HOUSE OF REPRESENTATIVES,  
Washington, DC, May 5, 2010.

Hon. NANCY PELOSI,  
Office of the Speaker, House of Representatives,  
Washington, DC.

DEAR SPEAKER PELOSI: I respectfully wish to resign from the Committee on Homeland Security. I have been honored to serve on the Committee and have found my experience to be extremely rewarding.

Sincerely,

BEN RAY LUJÁN,  
Member of Congress.

The SPEAKER pro tempore. Without objection, the resignation is accepted. There was no objection.

#### THE REFORM OF WALL STREET

The SPEAKER pro tempore. Under the Speaker's announced policy of January 6, 2009, the gentleman from California (Mr. GARAMENDI) is recognized for 60 minutes as the designee of the majority leader.

Mr. GARAMENDI. Mr. Speaker, thank you so very much.

What we intended to talk about was the Wall Street meltdown and the necessity of the reform of Wall Street. However, having listened to our colleagues on the Republican side carry on for the last hour, there are some things that need to be said about their discussion.

#### HEALTH CARE

First of all, they started off with this issue of health care, with the government takeover of health care. That is absolutely not true. We have passed major health care reform, and it is not a government takeover. In fact, it builds on the present American system. There is some government—some very, very good government programs.

You tell me what senior in America wants to have Medicare done away with. None of whom I know. There is always room for improvement. In every program, there will be problems from time to time, but no senior of whom I am aware anywhere in America wants to do away with that government program.

What this bill really does is to help organize the American health care system so that it will be more effective and efficient and so that it will build on the private insurance system, which is much a part of America.

I know this business because I was the insurance commissioner in California for 8 years, and I regulated the insurance company. In this legislation, there is heavy-duty regulation of the insurance industry because there was a lot of talk—a lot of talk from our Republican colleagues—about a death panel. I'll tell you what the "death panel" is. It is the private insurance company that has heretofore denied coverage for people who have been seriously ill. When people would have illnesses, they would just dump them from the rolls. They would not insure people who had preexisting conditions.

I will tell my Republican colleagues and the American people that those days of insurance excesses and that those days of insurance discrimination are over. They are over. For men and women who are working their 8-, 10- and 12-hour shifts every day, they will be able to have their own doctors. That is what this reform does. It is not a government takeover. In fact, it builds upon the American system, which is unique here, and that is a fact.

#### TAXATION

They also talked about taxation. Well, let's understand that more than 80 percent of the Bush tax cuts went to the top 10 percent of wealthy people in America. They got the tax break, and the other Americans got the shaft. That is not the way we see tax cuts on our side. In fact, my colleague from Minnesota, who will join me in just a moment, was there to vote for the American Recovery and Reinvestment Act. That is the largest middle class tax cut in America's history.

The issue here is that Democrats will cut taxes for the working men and women—for middle class America. As

for the wealthy, that's where the Republicans are. They will cut the taxes of the wealthy every single time.

If you listened carefully to the previous discussion from our Republican colleagues, they said it very clearly. They were talking about taxes for those who have limited liability companies. You tell me. Do small businesses out there in my community—the painting contractors, the plumbing contractors—have limited liability companies? No. No. They are sole proprietors. Their taxes were cut by Democrats, and Republicans cut the taxes for Wall Street.

My good colleague from Minnesota (Mr. ELLISON), you had some thoughts about this as you were sitting there, listening to them talk about the things that are going on. Please share with us your thoughts.

#### THE REFORM OF WALL STREET

Mr. ELLISON. I thank the gentleman for yielding. I also thank the gentleman for holding down this Special Order tonight. It is very important to talk about the American economy, so let me dive right in, as there are a few facts the American people may want to consider.

Barack Obama took office on January 20. George Bush was the President that whole month. There were 741,000 jobs lost to the American economy. There were 741,000 jobs lost under the Republicans when they had the Presidency, even back when they had majorities in both the Senate and the House of Representatives.

I think this board is very revealing. On the vertical axis, it demonstrates Time, which is months during the year—'07 all the way to March 2010. On this vertical axis are Job Changes.

Here we see, in January 2008, Bush begins to lose jobs, and they very clearly go down to hit the very bottom when we see December 2008–January 2009.

What we see during the Obama administration is a steady climb back up from the abyss. Very recently, we have even seen positive job growth for a few months.

This is an important fact to point out in the very beginning because, as we talk about who ran the economy into the ditch, it is very clear that our Republican colleagues managed that on their own and that it is the Democrats who steered the American economy back to a point of safety.

Let me also say this: When it comes to financial deregulation—and of course, tonight, we're going to be talking about the Wall Street Reform Act and about accountability. The fact is it was during the Bush administration that the climb on foreclosures began and that we saw 2.8 million people face foreclosure. In the last year, we saw foreclosures begin, and we have yet to see an antipredatory lending bill passed under any Republican regime. While the Republicans were in the majority, they did not do anything about foreclosures. They did not do anything about predatory lending. They did not

do anything about yield spread premiums. They did not do anything about 2/28 mortgages and 3/27s. This is when people were being encouraged and persuaded to sign these fine-print, no-doc, low-doc mortgages. At the end of their teaser rate periods, they would see these mortgages explode, and they would find themselves in foreclosure.

The fact is the Democrats have taken the bull by the horns, and we have begun to right our ship of state to bring the American economy back to health. We have seen increases in the gross domestic product. Under the Democrats, we have seen increases in the number of jobs and decreases in the rate of unemployment. Thank goodness, we are here on the verge, hopefully, to pass Wall Street reform in order to really put the American economy back in the shape it deserves to be in.

I yield back to the gentleman.

Mr. GARAMENDI. Mr. ELLISON, thank you so very, very much for pointing out what was the history of the great 2008 collapse.

You saw those enormous job losses that were occurring during the Bush period and then the slow but steady improvement in the number of jobs that were lost so that now we are in a situation where we are actually seeing jobs added. We don't see the unemployment rate coming down as we would like to, but we are on the correct road, and we are making great progress on that.

I would like to ask my colleague to join us in carrying on this discussion, if you would.

Mr. DRIEHAUS. Thank you, Congressman GARAMENDI. I appreciate very much your taking the leadership tonight on this issue, which is so critically important.

There is a tremendous amount of misinformation out there about what has gone on in terms of the financial markets. I happen to sit on the Financial Services Committee, so I've seen firsthand what we have been able to do in terms of structuring a fix for what is going on on Wall Street and for what happened on Wall Street.

Yet it would be a mistake just to talk about the fix without talking about the history. Far too often, the Republicans would have us believe that all of this history began in January of 2009, which is when Barack Obama took the oath of office and when we took the oath of office. The facts are far different, and I think it is important to help voters and folks out there to better understand exactly how we got to where we are.

I remember as a State legislator, when I served in the Ohio House from 2001–2008, that these issues of predatory lending and of foreclosure came up over and over again. I pushed Governor Strickland to create a foreclosure task force in the State of Ohio, and I was proud to serve on that task force. Yet what we realized way before the task force was formed was that so many of

these problems were Federal in nature. They were Federal in scope; though, the Federal Government was doing very little to regulate Wall Street, to regulate the mortgage industry.

My colleague Mr. ELLISON mentioned predatory lending and the failure to enact predatory lending legislation. I will remind the viewers and I will remind this body, Mr. Speaker, that it was in 2000 that Congresswoman Stephanie Tubbs Jones from Ohio—God rest her soul—introduced predatory lending legislation here in the House. They could have enacted that in 2000. They could have enacted it in 2001, in 2002, in 2003, in 2004, in 2005, and in 2006. Every year, she brought forward legislation concerning predatory lending because she understood the impact this was having in neighborhoods across Ohio and across the country, but they failed to act. We knew that these things were being created on Wall Street, things like mortgage-backed securities and credit default swaps, which backed up the mortgage-backed securities, and collateralized debt obligations, which backed those up. The vast majority of the people had no idea that these things even existed much less what they were doing.

What we soon found out was that these mechanisms on Wall Street were allowing for the bubble to occur, which then led to the collapse when we found out what was actually contained in them.

For just a minute, Congressman, I'll talk about how the risk was shifted, because this is fundamental to what happened. You know, years ago, you would go to a savings and loan or you would go to a bank, and you would try to get a mortgage on your house. The risk would be shared between the financial institution and the homeowner, and they would hold onto the paper. The financial institution would hold onto that mortgage paper, and it would be part of their investment portfolio; but that is not what happened in the 2000s.

What happened in the early 2000s was that investment vehicles were created on Wall Street that no longer required that bank or that savings and loan to hold onto that paper. They sold it immediately. They sold it immediately onto a secondary market that was created. These things were then brought together in thousands of mortgages, called "mortgage-backed securities." They were then sold to international investors, to pension funds—to all kinds of entities.

In the meantime, the rating agencies were rating these things at AAA despite the fact that many of the mortgages contained in these packages were bad mortgages. Oftentimes, they were 2- or 3-year adjustable rate mortgages to subprime borrowers. "Subprime borrowers" are simply borrowers who have poor histories of paying back in the first place.

So what behavior did this incentivize? Well, at the front end, I will tell you what it incentivized.

You had mortgage brokers and financial entities going out there trying to qualify anybody they possibly could for a mortgage at the highest prices they could possibly get because they were no longer holding onto the paper. It was no longer a long-term investment of the property value of that home; it was at the close of the deal. If it's at the close of the deal, you're going to close as many deals as you possibly can. That's why they were qualifying people who should never have qualified for mortgages. That is how this bubble was created.

Now, I have heard a lot of my colleagues come down here and blame the Community Reinvestment Act over and over again. If you listen to conservative talk radio, they say the banks were forced to lend into these neighborhoods and the banks were forced to make bad loans. Now, I've never come across a bank that didn't have the power to say "no" to a loan, but they would have you believe that it was the banks that were forced to do this because of the Community Reinvestment Act. So I just want to bring a few things to the attention of the public.

□ 1745

First of all, the Community Reinvestment Act was established in 1977. So if the Community Reinvestment Act was the problem, you would think that maybe we would have seen this in the 1980s and the 1990s. But we didn't because the Community Reinvestment Act wasn't the problem.

What the Community Reinvestment Act did was it provided incentives for financial institutions to go into neighborhoods where there were depositors in those financial institutions but folks weren't qualifying for loans because they had red-listed entire areas. They weren't required to make bad loans. They were just required to go into the neighborhoods and make good loans.

And if I can just refer to Ben Bernanke in a letter November 25, 2008, who said this, and he's responding to one of our Senate colleagues:

"Thank you for your letter of October 24, 2008, requesting the Board's view on claims that the Community Reinvestment Act is to blame for the subprime meltdown and current mortgage foreclosure situation. We are aware of such claims but have not seen any empirical evidence presented to support them. Our own experience with CRA over more than 30 years and recent analysis of available data, including data on subprime loan performance, runs counter to the charge that CRA was at the root of, or otherwise contributed in any substantive way to, the current mortgage difficulties."

The fact of the matter is over 80 percent of the bad loans that went into default, that caused the foreclosure crisis, over 80 percent, were from financial entities and nonfinancial entities that didn't even participate in the Community Reinvestment Act.

Mr. GARAMENDI. You have raised a very, very important point, and it's the history of how all of this came to pass, about a mortgage industry that had run amok, that had engaged in predatory pricing and predatory mortgages and selling products, mortgages and loans, that they knew the homeowner could not possibly afford, maybe during the teaser rate period, but when that teaser rate was over in a year or two and the rate readjusted and reset, it was all over. That's the history of what was going on. It was Wall Street and its minions out there throughout the United States, the mortgage companies, that were all playing a part of this game.

It comes down to basic American values that were not honored. The basic American value. You know, you work hard, you get a wage, you can get a home. But in this case, they were selling people products and mortgages that no way could they possibly afford, and they had no skin in the game. They had no ongoing obligations. You explained it so well, Mr. DRIEHAUS, how that was going on.

It comes back to certain values. Wall Street's value was greed is good. That's not an American value. That's a unique Wall Street value. Greed is not good. Greed leads to some real serious problems. You go back through all of the writings in the Bible and other religious writings down through the millennium, and it comes down to the same thing. Greed's not good, folks. Yet Wall Street was engaged in that very un-American practice of extraordinary greed, unbridled greed that led to the creation of these bogus and unsubstantiated mortgage instruments that were—by their own admission 2 weeks ago or a week ago when Goldman Sachs testified here, the guy that created them used some extraordinary language, that these were monsters, these were things that were unintelligible, that couldn't be understood and couldn't be priced, and yet that was Wall Street. Why did they do it? They did it because they wanted the money and they played the games.

This was a chart that was used last night by Congresswoman JACKIE SPEIER as she explained one of the things you talked about, Mr. DRIEHAUS, how Goldman Sachs would create a mortgage-backed security. In fact, this one didn't even have mortgages backing it. It was totally ephemeral. It was a figment of the imagination of Wall Street bankers. They created this thing.

Then down here at the bottom, these were the less risky portions of it. Each one of these are what they called tranches. They would sell it off, saying this was an A-rated. That's relatively good strength. Then down here at the very bottom, which was pure junk, they managed to get the rating houses, Standard and Poor's and other rating houses, to say, well, maybe this piece of junk is actually of some value if we go back and look not at the ability of

the homeowner to pay but rather at the FICO score. Well, they did, and they rated it as an A, and then they sold it to unsuspecting investors, and the result was, at the end of the day, junk is junk and the thing collapsed. So we had the great collapse of 2008. So what do we do about it now?

And, by the way, you mentioned the Community Reinvestment Act. I was the insurance commissioner in California for 8 years, and I watched the banks use the Community Reinvestment Act to bring bank offices and branches into the underserved communities. It ended the redlining. It's a very, very good law. If only the insurance industry had a similar law so that they would provide insurance products in those communities, but it doesn't. The Community Reinvestment Act isn't to blame here. Greed, unbridled greed is the problem.

And to our Republican friends that ranted for the previous hour about government regulation, we need it, serious government regulation of Wall Street.

Let's talk about where we go from here. Mr. DRIEHAUS.

Mr. DRIEHAUS. I think it's a good point, Congressman. There was no regulation. There was no regulation of mortgage-backed securities. There was no regulation of credit default swaps. So when folks get up and say we have enough regulation on Wall Street, well, there may be regulation, but the regulation was in the wrong place.

So if you look at the bill that came through the House when it comes to regulatory reform, we focused on some sound principles. First, the creation of a Consumer Financial Protection Agency, an independent agency that provides consumers with information, good information, about the products that they are being offered. Now, this isn't a crazy idea. You know, we often said in the State of Ohio that you were safer purchasing a toaster than you were a home loan because you had more consumer protections purchasing a toaster. And that's true. You have consumer protections when it comes to purchasing a vehicle. You have consumer protections if you purchase toys for your kids. But you don't have those same consumer protections when it comes to a home loan.

Mr. GARAMENDI. That's in the bill that you and the other members of the Financial Services Committee put together. It was voted on here on this floor in December, as I recall. I had the pleasure of being elected in November, and I was here for that vote. Very, very important.

I am going to just put this up here, and maybe the three of us together can refer to this as we go on. Right there, number one, consumer protection, watchdog with teeth.

I know, Mr. ELLISON, you were talking to me earlier about some of these things.

Mr. ELLISON. Yes. If the gentleman would yield, I want to just say that this is an excellent list and really helps

listeners to sort of zero in on some of the key features that we will elaborate on right now.

Let me just give my own take on consumer protection. There are about seven different agencies that had some responsibility for consumer protection. The Federal Reserve Bank, for one, has some responsibility. Actually, it was in 1995 that Congress passed a law that said that the Fed could regulate in the area of mortgage lending, and they didn't do so.

What this Consumer Protection Agency would do is to say, you know what? We're not going to spread the responsibility so that everybody says, well, I thought somebody else was going to do it. What we do is we concentrate it and say we hold this agency responsible for consumer protection. The Fed, as you know, is responsible for monetary policy and responsible for unemployment, keeping the economy going for employment. It also has responsibility historically for consumer protection. What we're saying is that it makes sense for an agency which will have the responsibility for rulemaking with regard to consumer protection, enforcement of consumer protection rules, and examination of companies that have a responsibility to comply, to make sure that if you are going to sell a product, a financial product, a loan, that the terms are clear, that people understand the terms, that people know what they are getting into, that there's transparency, that there is real information that a person could make a good decision on. And then also there might be some products that are just completely and patently unfair that consumers ought to be able to not have to be part of.

Let me just say there's something going on here when we do financial transactions known as information asymmetry. Let's just face it, folks. Look, I'm a 46-year-old man. I bought only one house in my life. I have been at a closing once and only once. I went to college. I even went to law school. I was a State legislator. I am no match, no match at all, for somebody who wants to sell me a mortgage that maybe I don't want. The terms and conditions are just too opaque. It's too much information. If you've ever been to housing selling, you're just signing documents, one right after another. People don't get it. We need a Consumer Protection Agency that will say, look, this has got to be a fair transaction, this has got to be disclosed, it needs to be clear, and that way we may be able to have some good decision-making and better decisionmaking on behalf of consumers.

Mr. GARAMENDI. Mr. DRIEHAUS. Mr. DRIEHAUS. I appreciate that. And picking up on that point, the CFPB is critical to provide consumers information. But if you go back down to No. 5 on that list, strengthening community banks, this strengthens community banks because so much of the problem occurred outside of the financial institutions in the first place.

Many of these subprime mortgages, many of these bad loans didn't originate with community banks. The community banks were doing the right thing. But there was no regulation of the behavior of these nonfinancial entities. So for the first time, the CFPB will step in and provide regulation over the product itself. So it doesn't matter how you structure your entity to avoid regulation. The regulation will come in the form of the product. So if you're offering a consumer product which is determined to be a bad product for consumers, you will be prohibited from offering that, regardless of the type of entity that you are.

This is important because banks are very wary of regulators and for good reason, especially community banks, who have regulators coming in all the time to make sure that safety and soundness is being complied with and to make sure that consumers are being treated fairly. But what the CFPB gets at isn't additional burdens on community banks, but it's going after those previously nonregulated entities to make sure that they are following the law and that the products they are offering are fair and that the disclosures they are providing are clear, that they're transparent, and consumers know what they are getting themselves into.

Mr. ELLISON. Could I ask the gentleman a question?

Mr. GARAMENDI. Please.

Mr. ELLISON. And I will ask both gentlemen a question.

Now, if the Consumer Protection Agency is going to actually provide regulation to nonbank lenders, most of whom generated these subprime and predatory loans, will that help community banks by taking away the competitive advantage some of those unregulated lenders had?

Mr. DRIEHAUS. Yes, I believe it will absolutely strengthen the community banks.

And as you know, many of the community banks were provided additional protections, Mr. Speaker, by making sure that the CFPB was only part of the regulatory structure when we went into community banks so that we didn't place yet an additional burden in terms of an examination on that community financial institution.

So I believe this is an additional protection because for far too long, these entities were existing outside of a regulated marketplace, which put community banks, the guys that were doing the right thing, the guys that so many of us rely upon, and lend to small businesses, lend to people trying to purchase their homes—they were at a competitive disadvantage, and this really does strengthen those community banks because it forces everybody to have an even playing field.

Mr. GARAMENDI. It's really very, very important that we do focus on the community banks. This is Main Street. This is where the small businessman—the men and women that own the local

grocery store, the shop, the person who is the carpenter, the painter, this is where they will get the money that they need, the loan that they need to carry on their business. It's the community banks. But what has happened in America over the last decade is a concentration of economic strength in the hands of just a few.

□ 1800

A very, very few of the large banks, Wall Street banks now, control 80 percent or more of the American financial strength. We need to take that into account, not only because it will give the community banks an opportunity to compete and to have capital available to them so that they can make those loans, but also because of this problem of too big to fail. Too big to fail. That's what happened over the course from 2000—maybe beginning in the nineties—until 2008, when the great collapse occurred. The banks grew bigger and bigger and fewer and fewer so that at one point just a handful controlled most of the financial assets of America. And they grossly mismanaged those assets. AIG, a famous name. Lehman Brothers, another bankrupt company. All of the games that they played, those roosters came home to roost and the droppings were on American homeowners and the hardworking men and women of America that lost their jobs as a result of Wall Street excesses.

So now what are we going to do about too big to fail? The Senate, which is now moving a piece of legislation that would accompany the House bill, which we passed 4 months ago, that piece of legislation may be amended to say that no financial institution in America can control more than 10 percent of the financial strength of this Nation. That is something I really like. Back in college, I learned about the need for competition. I took an economics class. You have to have competition. You've got to have a lot of players. You've got to have a robust free market. Well, we don't really have that in the financial institutions anymore because they've grown too big. Well, if we just make them a little smaller: You get to 10 percent, I'm sorry, you're going to have to shed some business. We'll have to have others pick up the rest of it. But this too big to fail is part of the reform bill. Exactly how it's going to come out of the Senate, we don't know for sure. But it is certainly going to deal with this issue.

Mr. ELLISON, I know that you worked on this.

Mr. ELLISON. Well, the gentleman, I'm glad, talks about this issue of too big to fail. If either the gentleman from Ohio or California want to elaborate, I'd just like to pose to both of you gentlemen a question, and that is: If some banks are too big to fail, are there then other banks that are too small to save?

Mr. GARAMENDI. Well, now that's an interesting question. Clearly, we

have institutions that are too big to fail. That's where the TARP legislation that was the last act—one of the last acts of the Bush administration—came into being. The Treasury Secretary, Mr. Paulson, who actually was the CEO of Goldman Sachs, as I recall, came to this House, came to the Senate, and said, Oh, my. Oh my. The world is going to collapse unless you immediately cough up a trillion dollars to the banks to stabilize the banks. Fortunately, this House said, Wait a minute. Let's see what we're doing here. Instead of a 1-page bill giving the Treasury Department a trillion dollars, the TARP program was put in place. And it did stabilize the financial institutions but it was a clear sign that Wall Street banks had become too big. AIG. How much have they taken? Twenty-three billion dollars of our money. Are we going to get it back? We don't know.

Mr. DRIEHAUS, if you will carry on here. I know that you were involved in that TARP legislation. Share with us.

Mr. DRIEHAUS. Getting back to the issue of too big to fail, because I think this is really a critical issue for people to get their arms around. I think it's important that we have strong capital markets; that the private sector works well in providing capital to allow our businesses to grow, to allow people to invest in the economy. That's critically important. But the issue of too big to fail really comes back to our responsibility, because when an entity is too big to fail, then it suggests that they go well beyond losses that might just impact the shareholders or losses that might just impact the owners or the employees of a business, but in fact it impacts all of us.

We then have a responsibility so that when the harm that's caused by these institutions is so great that it impacts the public good, then the United States Congress has a responsibility. In this case, the foreclosure crisis. Not only have we seen the greatest recession in our lifetimes but we have seen neighborhoods just devastated by foreclosures all across this country. Certainly, in the State of Ohio, where I come from.

The cost is enormous. That's not being repaid by Goldman Sachs. Lehman Brothers isn't around to do it. The big investment firms on Wall Street aren't there when we're having crime in our neighborhoods due to the foreclosures. It's the residents and the local governments that are left to pick up the pieces. That's what we mean by too big to fail.

So never again will we allow an entity to get so big that its failure will cause such a calamity not just to the economy but to our neighborhoods, to our communities, and obviously to jobs across the country. So we've put mechanisms in place to prohibit entities from growing that large. And if they are so large that their collapse would have this tremendous impact, we provide for a provision to allow the Fed to

wind them down and allow Treasury to wind them down—not at taxpayer expense but at their own expense and at the expense of financial entities who are contributing to a pool. We don't believe in the government bailouts. We are trying to put an end to government bailouts. What we are trying to do is allow these to be dissolved in a way that's fiscally responsible. That's what we mean by too big to fail.

Mr. GARAMENDI. That's a very, very important point about how things will move forward. It's also extraordinarily difficult for me to understand the Republican Party in this matter. On the Senate side, at the moment it looks as though they want to maintain the status quo. They want to maintain business as usual. That business as usual took this economy and nearly the entire world's economy into the tank. We need change. We need to put in place the reforms so that these kinds of financial meltdowns don't occur again. And for too big to fail, the use of wise processes within the government to unwind those companies that are too big, bring them back to size; when they're in financial trouble, unwind it and to bring us back to some sane situation.

There are a couple of other things that are in this thing that are really important. This number three of the kinds of reforms that the Democrats want to put forward: Stop Wall Street firms from betting against their customers. Also, Wall Street is not a gambling house. Wall Street isn't the shore of New Jersey or Las Vegas. Wall Street is where the financial strength of this Nation and indeed the world should be, based on fundamental American values of fair play, of honesty, of no games, straightforwardness, of visibility, of what is going on.

We have seen far too much of Wall Street hiding the ball, of gambling as though they were some casino in Las Vegas, and creating products and selling products that they know are detrimental to their customers' well-being—their financial well-being. So this is part of the reform that's going to go into place when the Republicans in the Senate finally allow the Senate to move forward with its reform.

I know you were involved here in the House as you took up this issue, Mr. DRIEHAUS. Share with us, if you would, some of the things that took place that are in the House reform.

Mr. DRIEHAUS. I think it's critically important as you move through this list to help people better understand exactly what it is that we're doing. One of the big issues that comes up time and time again is the issue of transparency. Because transparency was a big problem. It wasn't that the regulations didn't necessarily exist on some of these products, but people didn't know what was in the products. And so the Wall Street banks were intentionally hiding the risk associated with some of these derivative products.

Derivatives by their very nature are derived from other capital. But they're

critically important. They're critically important to our system, our economic system, because they provide capital investment that creates jobs in our economy. So we don't want to stop derivatives. We want to create investment vehicles. Derivatives are okay, but these investment vehicles need to be transparent. That's all we're asking through the legislation, is that the risk associated with the product be clear so that the people investing in these products know the risk associated with their investment. This is basic. This is basic finance, that people asking to invest in products should know the risk associated with those investments. That's what we're trying to achieve through the regulatory reform bill.

Mr. GARAMENDI. It's one of those basic American values that Wall Street seems to have forgotten and the Republican Party seems to want to be absent from Wall Street, and that is honesty, transparency. That is, explain what this product is all about, and also, the requirement that when you're selling something in a financial institution, you have the obligation of good faith to your customer; that you're being honest—a fundamental American value that was largely forgotten by Wall Street. As this reform goes into place, I think we will see it returned, because it will be the law. Sometimes you simply have to say you have to change because the law now requires you to be honest, to be straightforward, to be transparent; that is, to explain your product.

I notice that we have now been joined by your colleague from Ohio, the gentlewoman, Ms. KAPTUR. She has a chart up there that I think goes right to the heart of this. If you would, please, share with us.

Ms. KAPTUR. Thank you very much. I appreciate the gentleman yielding this evening and I thank you both for sponsoring this Special Order. Part of our responsibility is to restore trust in the most important financial institutions in our country—restore trust to the American people in those—and to change the laws in order to make sure that that trust in our capital markets and in our banking system is restored. We're a long way from doing that, and financial reform is a part of it. I hope that the bill improves as it moves through the Senate.

The chart that I brought to the floor tonight—and this is just one chart. I would like to put in the RECORD, CBS News Investigates Goldman Sachs' Revolving Door, with a full list of individuals just from that company. There are many other companies, but the kind of incredible power that they wield in this city.

If you just look at Goldman Sachs and then at people from Goldman Sachs who came to work for the government of the United States in the highest positions, you begin to question whether they were representing the public interest or their personal interest in many of the dealings that occurred on Wall Street.

For example, you have an individual during the last administration that worked for President Bush by the name of Joshua Bolten. He was the President's Chief of Staff during the time when the TARP was voted through this Congress in the bailout in the fall of 2008. He had been the director of OMB through most of the Bush administration. But what a lot of people don't know is that before that he had been the Executive Director of Legal Affairs for Goldman Sachs based in London. That is the bank's chief lobbyist to the European Union. So when you look at the collapse of institutions in Europe, whether it was Dresdner Bank in Germany or Societe Generale, which was a counterparty in the AIG insurance situation, those deals were brokered through London. And there he sat for the whole decade of the nineties, putting together the architecture that then collapsed in this decade.

But he's not alone. It's important that people understand this just didn't start in 2007 or 2008 or 2005. The pieces were put together starting in the 1980s, and then the foundation stones and all the regulatory changes were made that allowed this type of hyperinflation of the housing market and the pyramiding of equity to a point that it simply couldn't hold. These men were a part of that.

If you look at the former Secretary of Treasury in the past administration, before President Obama and during President Clinton, he had come from Goldman Sachs, Robert Rubin, and he was Secretary of the Treasury from 1995–1999, when so much of the deregulation was done. But they all go back to Goldman Sachs. That's the beehive. The bees come out, they go somewhere else, and then they come back. We have to begin to unpeel this and unwind and understand who these individuals are. We heard the name of Hank Paulson, who was Secretary of the Treasury during the period time that the bailout was voted. He was the CEO of Goldman Sachs. So they come in, collect a little bit of honey, and then they go back. What the American people have to understand is what exactly did they do; who made these decisions.

Now, we have over at the Secretary of Treasury the chief of staff to the Secretary of Treasury, Mark Patterson. Guess where he came from? Goldman Sachs. And the recent general counsel from the White House, Mr. Craig, he left the White House. Where did he go? Goldman Sachs.

□ 1815

So it rises above party. We have to stand up for what's right for America, and we have to unwind these private interests that have caused such harm to our country.

[From CBS News Investigates, Apr. 7, 2010]

GOLDMAN SACHS' REVOLVING DOOR

(By Paula Reid)

A CBS News analysis of the revolving door between Goldman and government reveals at least four dozen former employees, lobbyists

or advisers at the highest reaches of power both in Washington and around the world.

**THE INFLUENCE AND POWER OF GOLDMAN SACHS**

For example, former Treasury Secretary Henry Paulson is a former Goldman CEO; Arthur Levitt, the head of the Securities and Exchange Commission is a now a Goldman adviser; and former House Majority Leader Dick Gephardt is now a paid lobbyist for the firm.

Our alphabetical list:

**JOSHUA BOLTEN**

Government: President George W. Bush's Chief of Staff from 2006–2009; Director of Office of Management and Budget from 2003–2006; White House Deputy Chief of Staff from January 20, 2001–June 2003.

Goldman: Executive Director of Legal Affairs for Goldman based in London, aka, the bank's chief lobbyist to the EU from 1994–1999.

**KENNETH D. BRODY**

Government: President and Chairman of the Export-Import Bank of the United States (1993–1996).

Goldman: Former general partner and member of the Management Committee at Goldman Sachs where he worked from 1971–1991.

**KATHLEEN BROWN**

Government: Former California State Treasurer.

Goldman: Senior Advisor responsible for Public Finance, Western Region.

**MARK CARNEY**

Government: Governor of the Bank of Canada since 2008.

Goldman: Mr. Carney had a thirteen-year career with Goldman Sachs in its London, Tokyo, New York, and Toronto offices. His progressively senior positions included Co-Head of Sovereign Risk; Executive Director Emerging Debt Capital Markets; and Managing Director, Investment Banking. He started at Goldman in 1995.

**ROBERT COGORNO**

Government: Former Gephardt aide and one-time floor director for Steny Hoyer (D-MD.), the No. 2 House Democrat.

Goldman: Works for [Steve] Elmendorf Strategies, which lobbies for Goldman.

**KENNETH CONNOLLY**

Government: Staff Director of the Senate Environment & Public Works Committee 2001–2006.

Goldman: Vice President at Goldman from June 2008–present.

**E. GERALD CORRIGAN**

Government: President of the New York Fed from 1985 to 1993.

Goldman: Joined Goldman Sachs in 1994 and currently is a partner and managing director; he was also appointed chairman of GS Bank USA, the firm's holding company, in September 2008.

**JON CORZINE**

Government: Governor of New Jersey from 2006–2010; U.S. Senator from 2001–2006 where he served on the Banking and Budget Committees.

Goldman: Former Goldman CEO. Worked at Goldman from 1975–1998.

**GAVYN DAVIES**

Government: Former chairman of the BBC from 2001–2004.

Goldman: Chief Economist at Goldman where he worked from 1986–2001.

**PAUL DIGHTON**

Government: Chief Executive of the London Operating Committee of the Olympic Games (LOCOG).

Goldman: Former COO of Goldman where he worked for 22 years beginning in 1983.

**MARIO DRAGHI**

Government: Head [Governor] of the Bank of Italy since January 2006.

Goldman: Vice chair and managing director of Goldman Sachs International and a member of the firm-wide management committee from 2002–2005.

**WILLIAM DUDLEY**

Government: President Federal Reserve Bank of New York City (2009–present).

Goldman: Partner and Managing Director. Worked at Goldman from 1986–2007.

**STEVEN ELMENDORF**

Government: Senior Advisor to then-House minority Leader Richard Gephardt.

Goldman: Now runs his own lobbying firm, where Goldman is one of his clients.

**DINA FARRELL**

Government: Deputy Director, National Economic Council, Obama Administration since January 2009.

Goldman: Financial Analyst at Goldman Sachs from 1987–1989.

**EDWARD C. FORST**

Government: Advisor to Treasury Secretary Henry Paulson in 2008.

Goldman: Former Global Head of the Investment Management Division at Goldman where he worked from 1994–2008.

**RANDALL M. FORT**

Government: Assistant Secretary of State for Intelligence and Research from November 2006–Jan 2009.

Goldman: Director of Global Security 1996–2006.

**HENRY H. FOWLER**

Government: Secretary of the Treasury from 1965–1968.

Goldman: After leaving the Treasury Department, Fowler joined Goldman Sachs in New York City as a partner.

**STEPHEN FRIEDMAN**

Government: Chairman of the President's Foreign Intelligence Advisory Board and of the Intelligence Oversight Board; Chairman Federal Reserve Bank of New York from 2008–2009; former director of Bush's National Economic Council. Economic Advisor to President Bush from 2002–2004.

Goldman: Former Co-Chairman at Goldman Sachs and still a member of their board. Joined Goldman in 1966.

**GARY GENSLER**

Government: Chairman of the U.S. Commodity Futures Trading Commission since 2009; Undersecretary to the Treasury from 1999 to 2001; Assistant Secretary to the Treasury from 1997–1999.

Goldman: Former Co-head of Finance for Goldman Sachs worldwide. Worked at Goldman from 1979–1997.

**LORD BRIAN GRIFFITHS**

Government: Head of the Prime Minister's Policy Unit from 1985 to 1990.

Goldman: International Advisor since 1991.

**JIM HIMES**

Government: Congressman from Connecticut (on Committee on Financial Services) since 2009.

Goldman: Began working at Goldman in 1990 and was eventually promoted to Vice President.

**ROBERT D. HORMATS**

Government: Under Secretary of State for Economic, Energy and Agricultural Affairs-designate since July 2009; Assistant Secretary of State for Economic and Business affairs from 1981 to 1982.

Goldman: Vice Chairman of Goldman Sachs International and Managing Director of Goldman Sachs & Co. He worked at Goldman Sachs from 1982–2009.

**CHRIS JAVENS**

Government: Ex-tax policy adviser to Iowa Senator Chuck Grassley.

Goldman: Now lobbies for Goldman.

**REUBEN JEFFERY III**

Government: Under Secretary of State for Economic, Business, and Agricultural Affairs from 2007–2009; Chairman of the Commodity Futures Trading Commission from 2005–2007.

Goldman: Former Managing Partner of Goldman Sachs Paris Office. Worked at Goldman Sachs from 1983–2001.

**DAN JESTER**

Government: Former Treasury Advisor.

Goldman: Former Goldman Executive.

**JAMES JOHNSON**

Government: Selected to serve on Obama's Vice Presidential section committee but stepped down.

Goldman: Board of Director of Goldman Sachs since May 1999.

**RICHARD GEPHARDT**

Government: U.S. Representative (1977 to 2005).

Goldman: President and CEO, Gephardt Government Affairs (since 2007). Hired by Goldman to represent its interests on issues related to TARP.

**NEEL KASHKARI**

Government: Interim head, Treasury's Office of Financial Stability from October 2008–May 2009; Assistant Secretary for International Economics (confirmed in summer 2008) Special assistant to Treasury Secretary Henry Paulson from 2006–2008.

Goldman: Vice President at Goldman Sachs from 2002–2006.

**LORI E LAUDIEN**

Government: Former counsel for the Senate Finance Committee in 1996–1997.

Goldman: Lobbyist for Goldman since 2005.

**ARTHUR LEVITT**

Government: Chairman, SEC 1993–200; Goldman: Advisor to Goldman Sachs (June 2009–present).

**PHILIP MURPHY**

Government: U.S. Ambassador to Germany since 2009.

Goldman: Former Senior Director of Goldman Sachs where he worked from 1983–2006.

**MICHAEL PAESE**

Government: Top Staffer to House Financial Services Committee Chairman Barney Frank.

Goldman: Director of Government Affairs/Lobbyist (2009).

**MARK PATTERSON**

Government: Treasury Department Chief of Staff since February 2009.

Goldman: Lobbyist for Goldman Sachs from 2003–2008.

**HENRY "HANK" PAULSON**

Government: Secretary of the Treasury from March 2006 to January 2009; White House Domestic Council, serving as Staff Assistant to the President from 1972 to 1973; Staff Assistant to the Assistant Secretary of Defense at the Pentagon from 1970 to 1972.

Goldman: Former Goldman Sachs CEO. Worked at Goldman from 1974–2006.

**ROMANO PRODI**

Government: Two time prime minister of Italy.

Goldman: From March 1990 to May 1993 and when not in public office, Mr. Prodi acted as a consultant to Goldman Sachs.

**STEVE SHAFRAN**

Government: Advise to Treasury Secretary Henry Paulson.

Goldman: Worked at Goldman from 1993–2000.

SONAL SHAH

Government: Director, Office of Social Innovation and Civic Participation (April 2009); advisory board member Obama-Biden transition Project; former previously held a variety of positions in the Treasury Department from 1995 to early 2002.

Goldman: Vice President 2004–2007.

FARYAR SHIRZAD

Government: Served on the staff of the National Security Council at the White House from March 2003–August 2006; Assistant Secretary for Import Administration at the U.S. Department of Commerce in the Bus Administration.

Goldman: Global head of government affairs (Lobbyist) since 2006.

ROBERT K. STEEL

Government: Under Secretary for Domestic Finance of the United States Treasury from 2006–08.

Goldman: Former Vice Chairman of Goldman Sachs where he worked from 1976–2004.

ADAM SCORCH

Government: COO the SEC's Enforcement Division (October 2009–present). He was 29 years old at the time of his appointment.

Goldman: Former Vice President at Goldman Sachs where he worked from 2004–2009.

RICHARD Y. ROBERTS

Government: Former SEC commissioner from 1990 to 1995.

Goldman: Now working as a principal at RR&G LLC, which was hired by Goldman to lobby on TARP.

ROBERT RUBIN

Government: Treasury Secretary from 1995–1999; Chairman of the National Economic Council from 1993–1995.

Goldman: Former Co-Chairman at Goldman Sachs where he worked from 1966–1992.

JOHN THAIN

Government: CEO resident of NYSE (2004–07).

Goldman: President and Co-Chief Operating Officer from 1999–2004.

MARTI THOMAS

Government: Assistant Secretary in Legal Affairs and Public Policy in 2000. Treasury Department as Deputy Assistant Secretary for Tax and Budget from 1998–1999; Executive Floor Assistant to Dick Gephardt from 1989–1998.

Goldman: Joined Goldman as the Federal Legislative Affairs Leader from 2007–2009.

MASSIMO TONONI

Government: Italian deputy treasury chief from 2006–2008.

Goldman: Former Partner at Goldman Sachs from 2004–2006.

MALCOLM TURNBULL

Government: Member of the Australian House of Representatives since 2004.

Goldman: Chairman and Managing Director, Goldman Sachs Australia from 1997–2001 and Partner with Goldman Sachs and Co. from 1998–2001.

SIDNEY WEINBERG

Government: Served as Vice-Chair for FDR's War Production Board during World War II.

Goldman: Worked at Goldman from 1907–1969, eventually becoming CEO after starting as a \$3-a-week janitor's assistant.

KENDRICK WILSON

Government: Advisor to Treasury Secretary Henry Paulson.

Goldman: Senior investment banker at Goldman where he worked from 1998–2008.

ROBERT ZOELLYCK

Government: President of the World Bank since 2007.

Goldman: Vice Chairman, International of the Goldman Sachs Group, and a Managing Director and Chairman of Goldman Sachs' Board of International Advisors (2006–07).

Mr. GARAMENDI. Thank you very much. That history is not a good chapter in America, and these men that were involved in all of this, to whom did they owe their allegiance?

I've said many times, it's about the fundamental American values. I know that in my community, a small community in California of farmers and hardworking men and women, that they go to work every day and they expect to be paid a fair wage, but they don't expect to make that wage by cheating somebody, by playing a financial game. They expect to make it by working hard and carrying on for their family.

Mr. DRIEHAUS, if you would share with us some of the additional experiences that you had on the Financial Services Committee.

Mr. DRIEHAUS. Well, I would just share with you and share with everyone here that the reality is that, from a legislative standpoint, nothing has changed. Despite the fact that we're in the worst recession that we've ever experienced—we all know what caused this. We know how we got here. We know the lack of regulation on these very sophisticated financial instruments caused the mortgage meltdown which led to the recession. But the fact of the matter is, legislatively, nothing has changed in statute.

We passed a good bill out of the House—

Mr. GARAMENDI. Back in December.

Mr. DRIEHAUS. We passed a good bill that had a lot of measures. Subsequent to that, after it went over to the Senate, there has been stalling by the Republican Senators. We've had closed-door meetings by leadership of the Republicans in the House and in the Senate, both here in Washington and on Wall Street, because the financial firms on Wall Street like the status quo. We've seen their profits. They're back to the days of big bonuses. But our neighborhoods are still struggling. Our neighborhoods are still trying to get out of the foreclosure crisis that has impacted them, and it's going to be years before they come out of that crisis. It's the most important thing that we can do here is make sure that this never happens again, but our Republican colleagues in the Senate are standing in the way. At least here, the Republicans just voted "no," but they couldn't stop the process from moving forward.

We, as a Congress, have an obligation to the people. We, as a Congress, have an obligation to the people to ensure that the crisis that we found ourselves in never happens again. We do that through strong regulatory reform. We've passed a strong measure in the House. We're waiting upon the Senate to tell the American people that we won't let this happen again. That is our

responsibility, and that's what we need to impress upon people as we move forward.

Enough of the closed-door meetings with Wall Street; it's time to act on behalf our constituents.

Mr. GARAMENDI. Let's be very clear that those closed-door meetings were the leadership of the Republican Party sitting down with Wall Street and talking about how to preserve the present system that led to this great collapse.

You said something that just ticked me off—not at you, but at the situation—and it's the Wall Street bonuses. At a time when hardworking men and women, more than 8 million Americans were losing their jobs as a result of the financial games of Wall Street, 8 million—in my district, tens of thousands of men and women that worked hard every single day to put bread on their table for their family, to keep their roof over their head lost their jobs because Wall Street was playing financial games, thinking of the financial market as some sort of gambling casino while my constituents were losing their houses, losing their jobs, forced to go on unemployment, losing their health insurance.

What was going on, on Wall Street? Well, here it is: Wall Street was paying some of the highest salaries and bonuses ever in America's history. In 2007, before the collapse, look at that, \$137 billion, \$137 billion in pay and bonuses. During the great collapse in 2008, when 750,000 people were losing their job every month, Wall Street was paying its fat cats \$123 billion. And then in 2009, using the recovery money, using our taxpayer money, what did Wall Street do? They paid themselves \$145 billion.

There ought to be a law—in fact, there ought to be a tax law that says when you get a fat-cat bonus and you've taken your company into virtual bankruptcy, we're going to tax that bonus and we're going to bring it back. We're going to bring it back to the local bank so that they can make a real loan to real businesses and put aside the financial gains. There ought to be a tax on those kinds of unconscionable bonuses and pays that are going to these Wall Street fat cats that nearly brought down the world's financial economy. There ought to be a law, and that law is being held up now by the Republican Party. We need Wall Street reform right now.

Ms. KAPTUR. Would the gentleman be kind enough to yield?

Mr. GARAMENDI. I would be delighted to yield.

Ms. KAPTUR. Congressman GARAMENDI, I want to compliment you and Congressman STEVE DRIEHAUS of Ohio for putting this information on the RECORD.

I think it's important to state that at the beginning of the financial crisis, these large institutions, the six of them that are the most culpable—JPMorgan Chase, Morgan Stanley,

HSBC, Wells Fargo, Citigroup, Goldman Sachs—had one-third of the capital in this country, one-third of the assets in those institutions. And while they were taking all those bonuses and while this Nation has gone through this terrible washout, they now command 66 percent. They doubled the size and their importance inside this economy.

So while they're taking those horrendous bonuses, they've also been gobbling up institutions. States like my own are losing their money center banks. The fees that banks that didn't do anything wrong are having to pay have gone up extraordinarily. We don't know if some of them will make it. But they are just huge leviathans that are taking over this economy, and look at what they've done.

Mr. GARAMENDI. More like tyrannosaurus rexes.

Ms. KAPTUR. I love that.

Mr. GARAMENDI. Did you say at the beginning of this crisis in 2007 they had something like one-third of the financial assets—

Ms. KAPTUR. That's right.

Mr. GARAMENDI. And today the largest five have over 60 percent?

Ms. KAPTUR. Sixty-six percent.

Mr. GARAMENDI. Sixty-six percent. Now we really have a serious problem called "too big to fail." Now we're in a very, very serious problem.

I want to refer back to this chart that we were using before. The legislation does deal with this issue of too big to fail.

Now, we passed a good bill out of here in December that dealt with this, but on the Senate side there are some Senators who are progressive and thinking about this and they're saying, Wait a minute. Maybe we should limit to 10 percent, no company can have more than 10 percent of the total assets. When you get that big, that's it. You're going to have to shed assets. Someone else is going to have to pick it up.

But now we have seen even more concentration in Wall Street. We can't wait any longer for the reforms. We can't wait any longer. America can't wait any longer. How many more hardworking men and women are going to lose their job as Wall Street continually declines to provide loans to Main Street?

Ms. KAPTUR. Yes.

Mr. GARAMENDI. Let's take a look at some of the facts about that.

I heard you, in one of our discussions, talk about this and the effect in your community in Ohio, the men and women, the small businesses, their inability to get loans. Why don't you pick that up and share some of the stories.

Ms. KAPTUR. I just did that again this weekend. I went into a bakery in our district, and the owner said, Marcy, I could hire three more people and I want to add some machines and so forth because I've got orders I can't fill, but I can't get operating loans from the bank.

Credit is frozen across this country because they are these big, giant, inefficient institutions, and credit needs to be more decentralized. We need more financial institutions not fewer financial institutions. And the financial reforms that this Congress should pass should go to that level to restore a robust, competitive financial system in this country. And, by the way, we not only have to make the future better; we have to go back and catch the crooks that put us on this path.

I have a bill, H.R. 3995, that would add 1,000 agents to the FBI, to the SEC, and to the FDIC in order to fully investigate and go after these big institutions, because what happened after 9/11 was that the White Collar Crime division of the FBI was reduced to 75 investigators, 75. The SEC has 25 going after the largest financial institutions in this country? We need to, both on the civil side and the criminal side, investigate and prosecute.

When you have this level of implosion in an economy and a few people are getting very rich and everybody else is suffering, doesn't that tell you that something was fundamentally wrong? Some people say it was rigged, that control fraud may be, in fact, what has riddled through the system from the very top down through every community that we represent. So H.R. 3995 would add 1,000 more agents and help beef up prosecution in this country.

Mr. GARAMENDI. Well, just before we took the floor here for this discussion, I was listening to our Republican colleagues say that government regulation is wrong. Well, no, not in the case of Wall Street. The statistics you just gave us, did you say the FBI had 75 agents for all of the United States to deal with Wall Street?

Ms. KAPTUR. Yes.

Mr. GARAMENDI. At a time when the Wall Street behemoths were going from 33 percent of their total financial wealth in the Nation to 66 percent? And 30-something people for the Securities and Exchange Commission?

I hope your bill passes. We need watchdogs. We need watchdogs with teeth that are willing to bite into the arrogance and the greed of Wall Street. We need those people there to watch and to make sure that the kind of financial rip-offs that occurred that nearly took down this Nation's economy—and the world's economy with it—and put hardworking men and women that were out there on the production lines in your community, that were building the homes in my community, the farmers, they're out of work. They are unemployed. Why? Because of the extraordinary greed, arrogance, and mismanagement of Wall Street thinking that the financial institutions of America are nothing more than a Las Vegas casino, where a bet is placed on a product that they could not even describe. Enough already. Enough already.

The Republican Party has got to come to its senses and give us the op-

portunity to pass a strong financial reform of Wall Street. The people in my district, my homeowners, my small businesses are trying to get a loan at a time when we're seeing more and more concentration of power on Wall Street.

Ms. KAPTUR. Would the gentleman yield?

Mr. GARAMENDI. I would be delighted to share with you.

Ms. KAPTUR. What is unbelievable is the public relations on this, because companies like Goldman Sachs now have whole new lobbying offices here in Washington to hire people to try to convince us that the real is unreal. And what they're saying is that, well, you know, it isn't our fault that this happened. It's the fault of those Americans down there who lost their jobs and they maybe won't be able to pay their mortgages, right? Well, wait a minute. Wait a minute. Why did they lose their jobs, and why can't unemployment benefits at least be used in the interim to help people stay in their homes for the next year until we can try to get this economy to recover?

And so the very institutions that are not working out loans at the local level and making billions and billions of dollars more in profits and in bonuses are saying to us, Oh, it's not our fault. It's the fault of the American people who wanted to own a house. You know, it's really their problem that they got put out of work, when, in fact, these institutions aren't loaning money to our small businesses that want to employ people. They're not doing mortgage workouts at the local level. They are not taking any principle write-downs, which they could do, and in a formal FDIC bank regulatory process that would happen. They're not serious. They're not serious at the bargaining table. They are not even returning calls to our Realtors at the local level. We're trying to reach accommodation on short sales. We've been trying to reach accommodation on short sales for 2 years. They're standing up the Realtors across this country as we get more and more foreclosures around this Nation. We have to focus on the big six.

Mr. GARAMENDI. Well, the big fix is available. The big fix is to reform Wall Street, to stop the kind of greed that has nearly destroyed this Nation's economy and the world economy along with it.

The bill that was passed by the House of Representatives in December is a good, strong bill. We beg our Republican colleagues over in the Senate to stand aside. If you don't want to work towards a decent reform, then get out of the way and let the Democratic Party put in place a strong reform that will bring Wall Street to its senses, that will once again make Wall Street a legitimate, honest, transparent place where the financial inner workings of this Nation can take place. That's our plea, and we need to have it done, not next month. We need to have it done this week.



Thank you so very much. I yield back my time, Mr. Speaker.

□ 1830

HONORING BOBBY COX

The SPEAKER pro tempore (Mr. BRIGHT). Under a previous order of the House, the gentleman from Georgia (Mr. GINGREY) is recognized for 5 minutes.

Mr. GINGREY of Georgia. Mr. Speaker, I would like to honor one of the greatest managers in the history of major league baseball, Bobby Cox, the manager of my hometown team, the Atlanta Braves. He is an icon in the managing profession, and after giving selflessly to the Braves for over 25 years, I want to congratulate him on his retirement at the end of this season. Mr. Speaker, I am proud that he is my constituent in the 11th Congressional District of northwest Georgia.

A lifetime man of the game, Bobby played in both the minor and major leagues for 12 years. At the age of 30, he retired as a player and launched a coaching career which will go down in history as one of the best in the game. Bobby's first coaching job allowed him to manage the Braves, but he left Atlanta in 1982 to work with the Toronto Blue Jays.

Bobby realized success quickly in Toronto as he led the Blue Jays to the American League East Crown in 1985. For these efforts, he was named Major League Manager of the Year by the Baseball Writers Association of America, the Associated Press and the Sporting News.

After his winning seasons in Toronto, Bobby returned to Georgia to work with the Braves again in 1985, this time

as general manager. It was then that he began creating a baseball empire, by restructuring the team from the farm system up through the major leagues. In the 1990s, he was back in the dugout as manager of the Braves, and he led them to five National League pennants, one World Series Championship, and 14 consecutive division titles. He was named Manager of the Year once again, and to this day he is still the only coach to win Manager of the Year in both the American and the National Leagues.

Bobby has won over 2,000 games and is the all-time winningest coach in Braves history. Bobby has made a name for himself amongst his players by being a true "players" coach and always going to bat for his team and his players. That passion and love for the game have earned him another distinction, Mr. Speaker: The all-time record for the most ejections from the game.

Mr. Speaker, Bobby's skills, dedication, and attitude will be missed in both the Braves dugout and also in the stadiums wherever the Braves have played. He will continue to assist the organization by advising the minor league teams in the Atlanta area. Bobby's imprint on the Atlanta Braves organization will undoubtedly be remembered and revered for years to come.

- Mr. PRICE of North Carolina, for 5 minutes, today. Mr. ETHERIDGE, for 5 minutes, today. Mr. DRIEHAUS, for 5 minutes, today. Ms. WOOLSEY, for 5 minutes, today. Mr. PASCRELL, for 5 minutes, today. Mr. FALCOMA, for 5 minutes, today. Ms. KAPTUR, for 5 minutes, today. Mr. GRAYSON, for 5 minutes, today. Mr. DEFAZIO, for 5 minutes, today. Mr. QUIGLEY, for 5 minutes, today. (The following Members (at the request of Mr. POE of Texas) to revise and extend their remarks and include extraneous material:) Mr. PAUL, for 5 minutes, May 6. Mr. POE of Texas, for 5 minutes, May 12. Mr. JONES, for 5 minutes, May 12. Mr. MORAN of Kansas, for 5 minutes, May 12. Mr. WOLF, for 5 minutes, today. Mr. GINGREY of Georgia, for 5 minutes, today. Mrs. SCHMIDT, for 5 minutes, today. (The following Members (at their own request) to revise and extend their remarks and include extraneous material:) Mr. BLUMENAUER, for 5 minutes, today. Mr. OLSON, for 5 minutes, today. Mr. BRIGHT, for 5 minutes, today.

SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Mr. DRIEHAUS) to revise and extend their remarks and include extraneous material:)

ADJOURNMENT

Mr. GINGREY of Georgia. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 6 o'clock and 35 minutes p.m.), the House adjourned until tomorrow, Thursday, May 6, 2010, at 10 a.m.

BUDGETARY EFFECTS OF PAYGO LEGISLATION

Pursuant to Public Law 111-139, Mr. SPRATT hereby submits, prior to the vote on passage, the attached estimate of the costs of the bill H.R. 1722, the Telework Improvements Act, as amended, for printing in the CONGRESSIONAL RECORD.

ESTIMATE OF PAY-AS-YOU-GO EFFECTS FOR H.R. 1722, THE TELEWORK IMPROVEMENTS ACT OF 2010, AS AMENDED

Table with 14 columns for fiscal years (2010-2020) and a row for 'Statutory Pay-As-You-Go Impact' showing zero values.

Pursuant to Public Law 111-139, Mr. SPRATT hereby submits, prior to the vote on passage, the attached estimate of the costs of the bill H.R. 2421, the Mother's Day Centennial Commemorative Coin Act, as amended, for printing in the CONGRESSIONAL RECORD.

CBO ESTIMATE OF PAY-AS-YOU-GO EFFECTS FOR H.R. 2421, THE MOTHER'S DAY CENTENNIAL COMMEMORATIVE COIN ACT, AS PROVIDED BY THE HOUSE COMMITTEE ON THE BUDGET ON MAY 3, 2010

Table with 14 columns for fiscal years (2010-2020) and a row for 'Statutory Pay-As-You-Go Impact' showing values: 0, 0, 0, 0, -3, 0, 3, 0, 0, 0, 0, 0, -3, 0.

H.R. 2421 would authorize the U.S. Mint to produce a \$1 silver coin in calendar year 2014 in commemoration of the centennial anniversary of Mother's Day. The legislation would specify a \$10 surcharge on the sale of those coins (a credit against direct spending), which would later be paid to certain nonprofit organizations that fund health care research (an increase in direct spending).

Pursuant to Public Law 111-139, Mr. SPRATT hereby submits, prior to the vote on passage, the attached estimate of the costs of the bill H.R. 5160, the Haiti Economic Lift Program Act of 2010, as amended, for printing in the CONGRESSIONAL RECORD.

## CBO ESTIMATE OF THE STATUTORY PAY-AS-YOU-GO EFFECTS FOR H.R. 5160, HAITI ECONOMIC LIFT PROGRAM ACT OF 2010, AS AMENDED AND PROVIDED BY THE COMMITTEE ON WAYS AND MEANS

By fiscal year, in millions of dollars—

|                                | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2010-2015 | 2010-2020 |
|--------------------------------|------|------|------|------|------|------|------|------|------|------|------|-----------|-----------|
| Statutory Pay-As-You-Go Impact | 0    | 60   | 70   | 78   | -272 | -16  | 562  | 108  | -645 | -111 | 165  | -80       | -1        |

Note: Components may not sum to totals because of rounding.

Sources: Congressional Budget Office and Joint Committee on Taxation.

EXECUTIVE COMMUNICATIONS,  
ETC.

Under clause 2 of rule XIV, executive communications were taken from the Speaker's table and referred as follows:

7336. A letter from the Chief Counsel, Department of Homeland Security, transmitting the Department's "Major" final rule — Changes in Flood Elevation Determinations [Docket ID: FEMA-2010-0003] received April 26, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

7337. A letter from the Chief Counsel, Department of Homeland Security, transmitting the Department's "Major" final rule — Final Flood Elevation Determinations [Docket ID: FEMA-2010-0003] received April 26, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

7338. A letter from the Chief Counsel, Department of Homeland Security, transmitting the Department's "Major" final rule — Changes in Flood Elevation Determinations [Docket ID: FEMA-2010-0003] received April 26, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

7339. A letter from the Chief Counsel, Department of Homeland Security, transmitting the Department's "Major" final rule — Suspension of Community Eligibility [Docket ID: FEMA-2010-0003; Internal Agency Docket No. FEMA-8125] received April 26, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

7340. A letter from the Chief Counsel, Department of Homeland Security, transmitting the Department's final rule — Final Flood Elevation Determinations [Docket ID: FEMA-2010-0003] received April 26, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

7341. A letter from the Program Manager, Department of Health and Human Services, transmitting the Department's "Major" final rule — Medicaid Program; State Flexibility for Medicaid Benefit Packages [CMS-2232-F4] (RIN: 0938-AP72) received April 30, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

7342. A letter from the Deputy Director, Regulations Policy and Management Staff, Department of Health and Human Services, transmitting the Department's final rule — Advisory Committees: Technical Amendment [Docket No.: FDA-2010-N-0001] received April 20, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

7343. A letter from the Deputy Director, Regulations Policy and Management Staff, Department of Health and Human Services, transmitting the Department's final rule — Listing of Color Additives Exempt From Certification; Bismuth Citrate [Docket No.: FDA-2008-C-0098] received April 20, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

7344. A letter from the Program Analyst, Department of Transportation, transmitting the Department's "Major" final rule — Federal Motor Vehicle Safety Standards; Roof Crush Resistance [Docket No.: NHTSA-2009-0093] (RIN: 2127-AG51) received April 26, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

7345. A letter from the Chief of Staff, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.622(i), Post-Transition Broadcast Stations (Beaumont, Texas) [MB Docket No.: 10-49] received April 22, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

7346. A letter from the General Counsel, Federal Energy Regulatory Commission, transmitting the Commission's final rule — Standards for Business Practices for Interstate Natural Gas Pipelines [Docket Nos.: RM96-1-030 and RM96-1036; Order No.: 587-U] received April 20, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

7347. A letter from the Director, Office of Congressional Affairs, Nuclear Regulatory Commission, transmitting the Commission's final rule — Categorical Exclusions from Environmental Review [NRC-2009-0269] (RIN: 3150-AI27) received April 20, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

7348. A letter from the Regulatory Specialist, LRAD, Department of the Treasury, transmitting the Department's final rule — Freedom of Information Act [Docket ID: OCC-2010-0008] (RIN: 1557-AD22) received April 12, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Oversight and Government Reform.

7349. A letter from the Deputy Assistant Administrator for Regulatory Programs, NMFS, National Oceanic and Atmospheric Administration, transmitting the Administration's "Major" final rule — Magnuson-Stevens Fishery Conservation and Management Act Provisions; Fisheries of the Northeastern United States; Northeast (NE) Multi-species Fishery; Amendment 16 [Docket No.: 0808071078-0019-02] (RIN: 0648-AW72) received April 26, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Natural Resources.

7350. A letter from the Assistant Secretary, Employment and Training Administration, Department of Labor, transmitting the Department's final rule — Trade Adjustment Assistance; Merit Staffing of State Administration and Allocation of Training Funds to States (RIN: 1205-AB56) received April 12, 2010, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

REPORTS OF COMMITTEES ON  
PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Ms. MATSUI: Committee on Rules, House Resolution 1329. A Resolution providing for consideration of the bill (H.R. 5019) to provide for the establishment of the Home Star Retrofit Rebate Program, and for other purposes (Rept. 111-475). Referred to the House Calendar.

## PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions of the following

titles were introduced and severally referred, as follows:

By Mr. BOUSTANY (for himself and Mr. POMEROY):

H.R. 5207. A bill to amend the Internal Revenue Code of 1986 to improve the operation of employee stock ownership plans, and for other purposes; to the Committee on Ways and Means, and in addition to the Committee on Small Business, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. BILIRAKIS (for himself, Mr. CARNEY, Mr. BILBRAY, and Mrs. MYRICK):

H.R. 5208. A bill to require the Secretary of Homeland Security to strengthen student visa background checks and improve the monitoring of foreign students in the United States, and for other purposes; to the Committee on the Judiciary.

By Mr. KIND (for himself, Mrs. BONO MACK, Mr. BLUMENAUER, and Ms. FUDGE):

H.R. 5209. A bill to provide a comprehensive approach to preventing and treating obesity; to the Committee on Energy and Commerce, and in addition to the Committees on Education and Labor, Ways and Means, Agriculture, Transportation and Infrastructure, and Natural Resources, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. MARKEY of Massachusetts (for himself and Mr. MORAN of Virginia):

H.R. 5210. A bill to amend the Safe Drinking Water Act regarding an endocrine disruptor screening program; to the Committee on Energy and Commerce.

By Mrs. MCCARTHY of New York (for herself and Mr. PLATTS):

H.R. 5211. A bill to strengthen families' engagement in the education of their children; to the Committee on Education and Labor.

By Mrs. KIRKPATRICK of Arizona:

H.R. 5212. A bill to amend Public Law 105-344 to authorize the Secretary of Agriculture to convey to the Blue Ridge Unified School District that portion of the Woodland Lake Park tract in the Apache-Sitgreaves National Forest in the State of Arizona containing the Big Springs Environmental Study Area; to the Committee on Natural Resources.

By Mr. GARAMENDI (for himself, Mr. FARR, Ms. WOOLSEY, Mr. SCHRADER, Ms. ZOE LOFGREN of California, Ms. LEE of California, Mr. WU, Mr. THOMPSON of California, Ms. CHU, Mr. FILNER, Mr. DEFAZIO, Mr. BAIRD, Ms. ROYBAL-ALLARD, Mr. SHERMAN, Ms. HARMAN, Mr. DICKS, Mr. GEORGE MILLER of California, Mr. BERMAN, Mr. STARK, and Mr. SCHIFF):

H.R. 5213. A bill to amend the Outer Continental Shelf Lands Act to permanently prohibit the conduct of offshore drilling on the

outer Continental Shelf off the coast of California, Oregon, and Washington; to the Committee on Natural Resources.

By Mr. HOLT (for himself, Mr. PALLONE, Ms. KOSMAS, Mr. BOYD, Mr. MEEK of Florida, Mr. HODES, Mr. DAVIS of Alabama, Mr. INSLEE, Mrs. CAPPS, and Mr. BRALEY of Iowa):

H.R. 5214. A bill to require oil polluters to pay the full cost of oil spills, and for other purposes; to the Committee on Transportation and Infrastructure.

By Mr. AKIN:

H.R. 5215. A bill to amend the Internal Revenue Code of 1986 to repeal the \$2,500 limitation on health flexible spending arrangements; to the Committee on Ways and Means.

By Mr. AKIN:

H.R. 5216. A bill to repeal the Patient Protection and Affordable Care Act; to the Committee on Energy and Commerce, and in addition to the Committees on Appropriations, Ways and Means, Education and Labor, the Judiciary, Natural Resources, House Administration, and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. HELLER:

H.R. 5217. A bill to provide for distribution to States of revenues under the Geothermal Steam Act of 1970 as provided in that Act, and for other purposes; to the Committee on Natural Resources.

By Mr. POLIS (for himself, Mr. BERMAN, Mr. CARNAHAN, Mr. CONYERS, Mr. COURTNEY, Mr. ELLISON, Mr. GRIJALVA, Mrs. KIRKPATRICK of Arizona, Ms. NORTON, and Ms. RICHARDSON):

H.R. 5218. A bill to amend the Elementary and Secondary Education Act of 1965 to provide for school improvement and professional development for teachers, principals, instructional staff, and other school leaders, and for other purposes; to the Committee on Education and Labor.

By Mr. HELLER (for himself, Ms. TITUS, and Ms. BERKLEY):

H.R. 5219. A bill to withdraw certain land located in Clark County, Nevada, from location, entry, and patent under the mining laws and disposition under all laws pertaining to mineral and geothermal leasing or mineral materials, and for other purposes; to the Committee on Natural Resources.

By Mr. HOYER (for himself, Mr. BLUNT, Mr. KENNEDY, Mr. EHLERS, Ms. DELAURO, Mr. KING of New York, Mr. MORAN of Virginia, and Mr. VAN HOLLEN):

H.R. 5220. A bill to reauthorize the Special Olympics Sport and Empowerment Act of 2004, to provide assistance to Best Buddies to support the expansion and development of mentoring programs, and for other purposes; to the Committee on Education and Labor, and in addition to the Committees on Foreign Affairs, and Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mrs. LOWEY:

H.R. 5221. A bill to amend title 49, United States Code, to require air carriers and foreign air carriers to transmit a passenger and crew manifest for a flight in foreign air transportation to or from the United States to the Commissioner of U.S. Customs and Border Protection at least 24 hours before the departure of the flight, and for other purposes; to the Committee on Transportation and Infrastructure.

By Mr. MEEK of Florida (for himself and Mr. HASTINGS of Florida):

H.R. 5222. A bill to suspend certain activities in the outer Continental Shelf until the date on which the joint investigation into the Deepwater Horizon incident in the Gulf of Mexico has been completed, and for other purposes; to the Committee on Natural Resources.

By Mr. SALAZAR:

H.R. 5223. A bill to establish the Chimney Rock National Monument in the State of Colorado; to the Committee on Natural Resources.

By Ms. TSONGAS (for herself, Ms. SHEA-PORTER, Ms. GIFFORDS, and Mr. BISHOP of Georgia):

H.R. 5224. A bill to direct the Secretary of Defense to conduct a comprehensive review of the health care services available for female members of the Armed Forces; to the Committee on Armed Services.

By Ms. TSONGAS:

H.R. 5225. A bill to direct the Secretary of Defense and the Secretary of Veterans Affairs to jointly develop and implement an electronic personnel file system, and to jointly conduct a study on improving the access of veterans to files related to military service and veterans benefits, and for other purposes; to the Committee on Armed Services, and in addition to the Committee on Veterans' Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. WILSON of Ohio:

H.R. 5226. A bill to require the Secretary of Veterans Affairs and the Appalachian Regional Commission to carry out a program of outreach for veterans who reside in Appalachia, and for other purposes; to the Committee on Veterans' Affairs, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. YOUNG of Alaska:

H.R. 5227. A bill to amend title 46, United States Code, to require delivery by United States mail of any transportation security card issued to an individual who resides in a remote location; to the Committee on Homeland Security.

By Mr. FORBES (for himself, Mr. SMITH of Texas, Mr. AKIN, Mr. JORDAN of Ohio, Mr. CONAWAY, Mr. ROGERS of Alabama, Mr. ALEXANDER, Mr. KING of Iowa, Mr. PENCE, Mr. BACHUS, Mr. JONES, Mr. BURTON of Indiana, Mr. KLINE of Minnesota, Mr. ROE of Tennessee, Mr. MORAN of Kansas, Mr. BOOZMAN, Mr. WILSON of South Carolina, Mr. GINGREY of Georgia, Mr. ADERHOLT, Mr. MILLER of Florida, Mr. MCCOTTER, Mr. THOMPSON of Pennsylvania, Mr. NEUGEBAUER, Mr. LAMBORN, Mr. SAM JOHNSON of Texas, Mr. TIAHRT, Mr. GOHMERT, Mr. FRANKS of Arizona, Mrs. BACHMANN, Mr. GARRETT of New Jersey, Mr. LATTA, Mr. HARPER, Mr. EHLERS, Mr. WOLF, Ms. FOXX, Mr. PUTNAM, Mr. CRENSHAW, Mr. MCHENRY, Mr. MCINTYRE, Mr. CHAFFETZ, Mr. COLE, Mr. BERGER, Mr. WAMP, Mr. SHUSTER, Mr. BROWN of South Carolina, Mr. HENSARLING, Mr. BISHOP of Utah, Mr. BROUN of Georgia, Mr. KINGSTON, Mr. SHADEGG, Mr. THORNBERRY, Ms. GRANGER, Ms. FALLIN, Mr. CAMP, Mr. GOODLATTE, Mr. PRICE of Georgia, Mr. CULBERSON, Mr. ROGERS of Kentucky, Mr. WHITFIELD, Mrs. CAPITO, and Mr. COFFMAN of Colorado):

H. Con. Res. 274. Concurrent resolution reaffirming "In God We Trust" as the official

motto of the United States and supporting and encouraging the public display of the national motto in all public buildings, public schools, and other government institutions; to the Committee on the Judiciary.

By Mr. MORAN of Virginia (for himself, Mr. SMITH of New Jersey, Mr. HINCHEY, Mr. GARY G. MILLER of California, Mrs. BLACKBURN, and Mr. BECERRA):

H. Res. 1326. A resolution calling on the Government of Japan to immediately address the growing problem of abduction and retention of United States citizen minor children in Japan, to work closely with the Government of the United States to return these children to their custodial parent or to the original jurisdiction for a custody determination in the United States, to provide left-behind parents immediate access to their children, and to adopt without delay the 1980 Hague Convention on the Civil Aspects of International Child Abduction; to the Committee on Foreign Affairs.

By Mr. SMITH of Nebraska (for himself and Mrs. NAPOLITANO):

H. Res. 1327. A resolution honoring the life, achievements, and contributions of Floyd Dominy; to the Committee on Natural Resources.

By Mr. MCCOTTER (for himself, Mr. ROGERS of Michigan, Mr. CAMP, Mr. HOEKSTRA, Mr. STUPAK, Mr. UPTON, Mr. EHLERS, Mr. CONYERS, Mr. KILDEE, Mr. PETERS, Mr. LEVIN, Mr. SCHAUER, Mrs. MILLER of Michigan, Ms. KILPATRICK of Michigan, Mr. DINGELL, Mr. HELLER, Mr. GARRETT of New Jersey, Mr. MILLER of Florida, Mr. CRENSHAW, Mr. FLEMING, Mr. MANZULLO, Mr. BUYER, Mr. FRANKS of Arizona, Mr. SHIMKUS, Mr. TERRY, Mr. PITTS, Ms. GINNY BROWN-WAITE of Florida, Mr. AUSTRIA, Mr. LATTA, Mr. SENSENBRENNER, Mr. FLAKE, Mr. KING of New York, Mr. SESSIONS, Mr. BILBRAY, Mr. LINCOLN DIAZ-BALART of Florida, Mr. TIBERI, Mr. FRELINGHUYSEN, Mr. YOUNG of Florida, Mr. SIMPSON, Mr. LATHAM, Mr. LATOURETTE, Mr. MARIO DIAZ-BALART of Florida, Mrs. SCHMIDT, Mr. NUNES, Mr. BILIRAKIS, Mr. GUTHRIE, Mr. HUNTER, Mr. WITTMAN, Mr. GERLACH, Mr. BUCHANAN, Mr. ROE of Tennessee, Mr. PUTNAM, Mr. BRADY of Texas, Mr. GINGREY of Georgia, Mr. WESTMORELAND, Mr. BROUN of Georgia, Mr. DENT, Mr. MARCHANT, Mr. MCCAUL, Mrs. BIGGERT, Mrs. CAPITO, Mr. POSEY, Mr. SULLIVAN, Mr. LEE of New York, Ms. ROS-LEHTINEN, Mr. SHUSTER, Mr. TIM MURPHY of Pennsylvania, Mr. DAVIS of Kentucky, Mr. KUCINICH, Mr. DANIEL E. LUNGREN of California, and Mr. BISHOP of Utah):

H. Res. 1328. A resolution honoring the life and legacy of William Earnest "Ernie" Harwell; to the Committee on Oversight and Government Reform.

By Mr. FARR (for himself, Mrs. CAPPS, Mr. EHLERS, Mr. INSLEE, Mr. PALLONE, Mrs. NAPOLITANO, Ms. SCHAKOWSKY, Mr. PERLMUTTER, Mr. KAGEN, Ms. LINDA T. SANCHEZ of California, Mr. BROWN of South Carolina, Mr. GALLEGLY, Mr. NADLER of New York, Mr. PRICE of North Carolina, and Mr. REYES):

H. Res. 1330. A resolution recognizing June 8, 2010, as World Ocean Day; to the Committee on Oversight and Government Reform.

By Mr. CAO:

H. Res. 1331. A resolution recognizing and appreciating the historical significance and the heroic struggle and sacrifice of the Vietnamese people for the cause of freedom and

commending the Vietnamese-American community and nongovernmental organizations; to the Committee on the Judiciary.

By Mr. HIMES:

H. Res. 1332. A resolution encouraging the continuation and further expansion of sister-city relationships between United States and Haitian municipalities as an essential instrument in the ongoing efforts to rebuild Haiti and restore hope and prosperity to its people; to the Committee on Foreign Affairs.

#### MEMORIALS

Under clause 4 of rule XXII, memorials were presented and referred as follows:

270. The SPEAKER presented a memorial of the Senate of the State of Kansas, relative to Senate Resolution No. 1855 supporting the NewGen Tanker that is to be built by Boeing; to the Committee on Armed Services.

271. Also, a memorial of the House of Representatives of the Commonwealth of Pennsylvania, relative to House Resolution No. 606 supporting the petition of the Pennsylvania Public Utility Commission that is before the Federal Communications Commission; to the Committee on Energy and Commerce.

272. Also, a memorial of the House of Representatives of the State of Maine, relative to House Joint Resolution No. 1324 urging the Congress of the United States to enact legislation to strengthen enforcement of domestic sourcing laws; to the Committee on Oversight and Government Reform.

273. Also, a memorial of the House of Representatives of the State of Kansas, relative to House Concurrent Resolution No. 5012 urging the Congress of the United States to authorize and appropriate funds for a study of the Missouri River Basin; to the Committee on Transportation and Infrastructure.

274. Also, a memorial of the House of Representatives of the State of Maine, relative to House Resolution No. 1320 urging the Congress of the United States to support and pass H.R. 4241; to the Committee on Veterans' Affairs.

275. Also, a memorial of the Senate of the State of Arizona, relative to Senate Concurrent Memorial 1001 urging the Congress of the United States to repeal the Patient Protection and Affordable Care Act and the Health Care and Education Reconciliation Act of 2010; jointly to the Committees on Energy and Commerce, Education and Labor, Ways and Means, Appropriations, the Judiciary, Natural Resources, House Administration, and Rules.

#### ADDITIONAL SPONSORS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions as follows:

H.R. 333: Mr. WOLF and Mrs. DAHLKEMPER.  
 H.R. 406: Mr. MEEKS of New York.  
 H.R. 450: Mr. SIMPSON.  
 H.R. 510: Mr. RODRIGUEZ.  
 H.R. 953: Mr. POE of Texas.  
 H.R. 1024: Mr. SARBANES.  
 H.R. 1077: Mr. MELANCON.  
 H.R. 1205: Mr. HOEKSTRA, Ms. ESHOO, and Mr. POE of Texas.  
 H.R. 1314: Ms. LEE of California.  
 H.R. 1339: Mr. SIREN, Mr. TIM MURPHY of Pennsylvania, and Mrs. CAPPS.  
 H.R. 1362: Mr. MATHESON.  
 H.R. 1433: Mr. TIM MURPHY of Pennsylvania.  
 H.R. 1554: Mr. COLE.  
 H.R. 1712: Mr. TERRY.  
 H.R. 1792: Mr. GERLACH.

H.R. 1874: Mr. CARNAHAN.  
 H.R. 1887: Mr. FARR.  
 H.R. 1939: Mr. SHULER.  
 H.R. 2000: Mr. LINCOLN DIAZ-BALART of Florida and Mr. GARAMENDI.  
 H.R. 2149: Ms. KILROY.  
 H.R. 2235: Mr. CAPUANO.  
 H.R. 2262: Mr. CROWLEY, Mrs. LUMMIS, Ms. ROYBAL-ALLARD, and Mr. BLUMENAUER.  
 H.R. 2296: Mr. BUYER.  
 H.R. 2406: Mr. GALLEGLY.  
 H.R. 2478: Ms. KILROY.  
 H.R. 2546: Mr. MCNERNEY.  
 H.R. 2697: Mr. BRALEY of Iowa and Mr. PERLMUTTER.  
 H.R. 2730: Mr. ROTHMAN of New Jersey.  
 H.R. 2850: Mr. NADLER of New York.  
 H.R. 3012: Mr. ACKERMAN.  
 H.R. 3024: Ms. MARKEY of Colorado, Mr. QUIGLEY, Mr. Young of Florida, Mr. HIMES, and Mr. MCDERMOTT.  
 H.R. 3043: Mr. SMITH of Washington and Ms. SHEA-PORTER.  
 H.R. 3108: Mr. COURTNEY, Mr. HOLT, and Mr. BERRY.  
 H.R. 3181: Mr. HINOJOSA.  
 H.R. 3396: Mr. BISHOP of Utah.  
 H.R. 3441: Ms. KILROY.  
 H.R. 3567: Ms. MOORE of Wisconsin.  
 H.R. 3595: Mr. AKIN, Mr. MANZULLO, and Mr. FRANKS of Arizona.  
 H.R. 3734: Mr. CUMMINGS.  
 H.R. 3749: Mr. MCNERNEY.  
 H.R. 3758: Mr. ROTHMAN of New Jersey.  
 H.R. 3781: Mr. FRANKS of Arizona.  
 H.R. 3926: Mr. BERMAN.  
 H.R. 3995: Mr. STARK.  
 H.R. 4000: Mr. BRADY of Pennsylvania.  
 H.R. 4115: Mr. MEEKS of New York and Ms. RICHARDSON.  
 H.R. 4116: Mrs. CAPPS.  
 H.R. 4150: Mr. ORTIZ.  
 H.R. 4223: Ms. ROYBAL-ALLARD.  
 H.R. 4226: Mr. BOUCHER.  
 H.R. 4256: Mr. STARK.  
 H.R. 4263: Ms. FUDGE.  
 H.R. 4320: Mr. ALEXANDER.  
 H.R. 4399: Mr. BLUMENAUER.  
 H.R. 4459: Mr. CALVERT.  
 H.R. 4472: Mr. CONYERS.  
 H.R. 4509: Mr. ROONEY and Mrs. HALVORSON.  
 H.R. 4530: Mr. LEVIN.  
 H.R. 4533: Mr. PETERS, Ms. BALDWIN, Mr. TONKO, and Mr. LEWIS of Georgia.  
 H.R. 4544: Ms. KILROY.  
 H.R. 4557: Ms. RICHARDSON.  
 H.R. 4636: Mr. CAMPBELL, Mr. FRANKS of Arizona, Mr. LAMBORN, Mr. KINGSTON, Mr. MARCHANT, Mr. BISHOP of Utah, Mr. MANZULLO, Mr. KING of Iowa, Mrs. BACHMANN, Mr. HERGER, Mr. TIAHRT, Mr. PITTS, and Mr. GINGREY of Georgia.  
 H.R. 4638: Mr. JACKSON of Illinois.  
 H.R. 4645: Mr. CARSON of Indiana.  
 H.R. 4676: Ms. WOOLSEY.  
 H.R. 4684: Mr. POE of Texas, Ms. MCCOLLUM, and Mr. JACKSON of Illinois.  
 H.R. 4692: Ms. BEAN.  
 H.R. 4722: Mr. HONDA and Mr. JOHNSON of Georgia.  
 H.R. 4733: Mr. BLUMENAUER.  
 H.R. 4755: Mr. JACKSON of Illinois.  
 H.R. 4757: Mr. ELLISON, Mr. DOGGETT, and Mr. GARAMENDI.  
 H.R. 4761: Mr. ALTMIRE.  
 H.R. 4770: Ms. BEAN.  
 H.R. 4785: Ms. HIRONO, Mr. LUJÁN, Mr. SPACE, and Mr. HARE.  
 H.R. 4790: Ms. DELAURO, Mr. HALL of New York, Ms. WATSON, and Mr. WELCH.  
 H.R. 4800: Ms. LEE of California.  
 H.R. 4803: Mr. GINGREY of Georgia, Mr. LATTA, and Mr. HALL of Texas.  
 H.R. 4844: Ms. WOOLSEY, Mr. ORTIZ, and Mr. MILLER of Florida.  
 H.R. 4868: Mr. WU.  
 H.R. 4870: Mr. NADLER of New York and Mr. JACKSON of Illinois.

H.R. 4914: Mr. ADLER of New Jersey.  
 H.R. 4918: Mr. SCHRADER.  
 H.R. 4933: Ms. NORTON.  
 H.R. 4943: Mr. BURTON of Indiana.  
 H.R. 4985: Mr. COBLE.  
 H.R. 4995: Mr. SIMPSON.  
 H.R. 5008: Mr. QUIGLEY.  
 H.R. 5012: Mr. MOORE of Kansas.  
 H.R. 5016: Mr. MCCOTTER, Mr. SOUDER, Mr. BOOZMAN, Mr. ROYCE, Mr. TIAHRT, Mr. GARY G. MILLER of California, and Mr. BROUN of Georgia.  
 H.R. 5034: Mr. DAVIS of Illinois, Mr. MOLLOHAN, Mr. RODRIGUEZ, and Mr. MARIO DIAZ-BALART of Florida.  
 H.R. 5040: Mr. TONKO.  
 H.R. 5041: Mr. ISRAEL and Mr. BACA.  
 H.R. 5044: Mr. HASTINGS of Florida.  
 H.R. 5049: Mr. BACA and Mr. MURPHY of New York.  
 H.R. 5054: Mrs. MCMORRIS RODGERS and Mr. ADERHOLT.  
 H.R. 5081: Mr. GERLACH.  
 H.R. 5092: Mr. CULBERSON, Mr. PETRI, Mr. DANIEL E. LUNGREN of California, Mr. HOEKSTRA, Mr. KANJORSKI, Mr. CLEAVER, Mr. MARSHALL, Mr. HUNTER, Mr. HARPER, Ms. BALDWIN, Mr. CROWLEY, Ms. KILROY, Ms. SCHWARTZ, Mr. GUTIERREZ, Ms. CHU, Mr. CUMMINGS, Mr. HASTINGS of Florida, Mr. MCDERMOTT, Ms. RICHARDSON, Ms. WATERS, Mr. MCCAUL, Mr. ORTIZ, Mr. SHULER, Mr. RYAN of Ohio, and Mr. SESTAK.  
 H.R. 5129: Mr. SIREN.  
 H.R. 5137: Ms. ESHOO, Mr. CONNOLLY of Virginia, Mr. INSLEE, Ms. HERSETH SANDLIN, Mr. SMITH of Washington, Mr. BAIRD, Mr. COOPER, Mr. MURPHY of Connecticut, Mr. ALTMIRE, Mr. CARNEY, Ms. BEAN, Ms. KILROY, Mr. HEINRICH, Mr. BOCCIERI, Mr. FRELINGHUYSEN, Mr. MCCOTTER, Mr. TIBERI, Mr. KING of New York, Mr. ROGERS of Michigan, Mr. AL GREEN of Texas, Mr. SCOTT of Georgia, Mr. COURTNEY, Mr. HARE, Ms. DELAURO, Ms. SLAUGHTER, Mr. HONDA, Mrs. MALONEY, Mr. CARDOZA, Mr. COSTA, Mr. MARSHALL, Mr. ANDREWS, Ms. SHEA-PORTER, Mr. DONNELLY of Indiana, Mr. LANGEVIN, Mr. SCHIFF, Mr. KAGEN, Mr. PERRIELLO, Mr. MARKEY of Massachusetts, Mr. NADLER of New York, Mr. MORAN of Virginia, Mr. ISRAEL, Mrs. EMERSON, Ms. MCCOLLUM, Mr. MCNERNEY, Ms. CLARKE, Ms. KILPATRICK of Michigan, Ms. WASSERMAN SCHULTZ, Mr. ACKERMAN, Mr. RANGEL, Mr. CAPUANO, Mr. TIERNEY, Mr. GEORGE MILLER of California, Mr. HIGGINS, Mr. KIND, Mr. QUIGLEY, Mr. NEAL of Massachusetts, Mr. COSTELLO, Mr. DEFAZIO, Mr. BURTON of Indiana, Mr. BRALEY of Iowa, Mr. ARCURI, Mr. MCMAHON, Mr. ETHERIDGE, Mr. MCGOVERN, Mr. MAFFEL, Mr. HALL of New York, Ms. BALDWIN, Mr. HOLT, Ms. SCHAKOWSKY, Mr. MATHESON, Mr. HASTINGS of Florida, Mr. CARNAHAN, Mr. FRANK of Massachusetts, Mr. WATT, Mr. CLEAVER, Mr. WEINER, Mr. BLUMENAUER, Ms. FUDGE, Mr. JACKSON of Illinois, Mr. MURPHY of New York, Mr. MOORE of Kansas, Ms. RICHARDSON, Mr. SHULER, Ms. WOOLSEY, and Mr. WELCH.  
 H.R. 5141: Mr. MORAN of Kansas, Ms. FALLIN, Mrs. LUMMIS, Mr. GRIFFITH, Mr. PRICE of Georgia, Mr. BARTLETT, Mr. PAULSEN, Mr. SHADEGG, Mr. GOODLATTE, and Mr. SCHOCK.  
 H.R. 5142: Mr. STARK, Mr. SIREN, Mr. PATRICK J. MURPHY of Pennsylvania, Mr. RYAN of Ohio, Mr. QUIGLEY, Ms. SPIER, Mr. ANDREWS, Mr. BRADY of Pennsylvania, and Ms. BERKLEY.  
 H.R. 5152: Mr. MARSHALL.  
 H.R. 5158: Ms. KAPTUR and Mr. BOCCIERI.  
 H.R. 5200: Mr. COURTNEY.  
 H. Con. Res. 266: Mr. CULBERSON.  
 H. Res. 173: Ms. HERSETH SANDLIN and Mr. SCHOCK.  
 H. Res. 764: Mrs. MCMORRIS RODGERS.  
 H. Res. 928: Ms. NORTON.  
 H. Res. 989: Ms. CHU and Mr. PALLONE.  
 H. Res. 1073: Mr. WALZ, Mr. ELLSWORTH, Mr. CARSON of Indiana, Mr. MARSHALL, and Mr. HILL.

H. Res. 1078: Mr. SHUSTER, Mr. MCKEON, Mr. ROGERS of Alabama, Mr. PAULSEN, Mr. MCCARTHY of California, Mr. BOSWELL, Mr. THORNBERRY, Mrs. NAPOLITANO, Mr. ROONEY, and Mr. DAVIS of Tennessee.

H. Res. 1093: Mr. LOEBSACK.

H. Res. 1106: Mr. SHULER.

H. Res. 1152: Ms. MATSUI and Ms. KILROY.

H. Res. 1157: Mr. YARMUTH, Mr. SIRES, Mr. SERRANO, Mr. MEEK of Florida, Mr. CAO, Mr. GRIJALVA, Mr. GUTIERREZ, Ms. WATSON, and Ms. BERKLEY.

H. Res. 1207: Mr. CONAWAY, Mr. NEUGEBAUER, and Mr. SALAZAR.

H. Res. 1245: Mr. TERRY.

H. Res. 1247: Mr. CASTLE.

H. Res. 1250: Mr. ELLISON, Ms. BALDWIN, and Ms. NORTON.

H. Res. 1258: Mr. MEEK of Florida, Mr. CUELLAR, Mr. SESTAK, and Mr. COURTNEY.

H. Res. 1261: Mr. EHLERS.

H. Res. 1266: Ms. LORETTA SANCHEZ of California.

H. Res. 1273: Mr. POSEY and Mr. SCHOCK.

H. Res. 1279: Mr. JONES.

H. Res. 1294: Mr. LANCE, Mr. PITTS, Mr. BUCHANAN, Mr. YOUNG of Florida, Mr. FRELINGHUYSEN, Mr. MARIO DIAZ-BALART of Florida, Mr. LINCOLN DIAZ-BALART of Florida, Mr. TIBERI, Mr. PUTNAM, Mr. MILLER of Florida, Mr. BILIRAKIS, Ms. ROS-LEHTINEN, Mr. ROONEY, Mr. ENGEL, Mr. DUNCAN, Mr. BILBRAY, Mr. INGLIS, Mr. BUTTERFIELD, Mr. REICHERT, Mr. STEARNS, Mr. MCGOVERN, Mr. MEEK of Florida, Mr. SMITH of Nebraska, Mr. ROE of Tennessee, Mr. POSEY, Mr. SCHOCK, Mr.

THOMPSON of Pennsylvania, Mr. WILSON of South Carolina, Mr. HERGER, Mr. HOLDEN, Mr. McCOTTER, Mr. MICA, Mr. CAMP, Mr. ALEXANDER, Mr. FRANKS of Arizona, Mr. BROWN of South Carolina, Mr. LEE of New York, Mrs. BIGGERT, Ms. FALLIN, and Mr. ROGERS of Alabama.

H. Res. 1297: Mr. SCHRADER and Ms. WOOLSEY.

H. Res. 1299: Mr. ROGERS of Michigan, Mr. McNERNEY, Mr. COURTNEY, Mrs. BLACKBURN, Mr. REICHERT, and Mr. LAMBORN.

H. Res. 1317: Mr. UPTON, Mr. PITTS, Mr. GUTHRIE, and Mr. LOBIONDO.

#### PETITIONS, ETC.

Under clause 3 of rule XII, petitions and papers were laid on the clerk's desk and referred as follows:

123. The SPEAKER presented a petition of Kenai Peninsula Borough, Alaska, relative to supporting House Joint Resolution 53 of the Twenty-Sixth Alaska legislature; to the Committee on the Judiciary.

124. Also, a petition of City of Binghamton, New York, relative to Permanent Resolution 10-32 supporting the passage of the Uniting American Families Act; to the Committee on the Judiciary.

125. Also, a petition of Board of Aldermen, St. Louis, Missouri, relative to Resolution Number 381 supporting the passage of the Uniting American Families Act; to the Committee on the Judiciary.

126. Also, a petition of California Federation of Teachers, California, relative to Resolution 21 urging the Congress of the United States to oppose the free trade agreement between the United States and Colombia; to the Committee on Ways and Means.

127. Also, a petition of City of Berkeley, California, relative to Resolution No. 64,820-N.S. supporting H.R. 4687, the Low-Income Housing Tax Credit Exchange Expansion and Job Creation Act of 2010; jointly to the Committees on Financial Services and Ways and Means.

128. Also, a petition of California Federation of Teachers, California, relative to Resolution 33 calling for a redirection of the military budget for Afghanistan to reparations for infrastructure and social programs for the Afghani people; jointly to the Committees on Foreign Affairs and Armed Services.

129. Also, a petition of California Federation of Teachers, California, relative to Resolution 25 urging the immediate release of the "Cuban Five"; jointly to the Committees on the Judiciary and Foreign Affairs.

130. Also, a petition of California Federation of Teachers, California, relative to Resolution 24 declaring solidarity with the people of Honduras; jointly to the Committees on Foreign Affairs, the Judiciary, Financial Services, Armed Services, and Ways and Means.



United States  
of America

# Congressional Record

PROCEEDINGS AND DEBATES OF THE 111<sup>th</sup> CONGRESS, SECOND SESSION

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WASHINGTON, WEDNESDAY, MAY 5, 2010

No. 66

## Senate

The Senate met at 9:30 a.m. and was called to order by the Honorable TOM UDALL, a Senator from the State of New Mexico.

### PRAYER

The Chaplain, Dr. Barry C. Black, offered the following prayer:

Let us pray.

Lord of all the world, great and wonderful are Your works, and Your ways are just and true.

Be near to our lawmakers today. Help them to see that their attitudes, words, and actions have consequences that leave this Chamber to influence our Nation and world. Remind them, therefore, to be masters of themselves, that they may be servants to others. Keep them calm in temper, clear in mind, and pure in heart. In these challenging days, strengthen them to perform what You require, even to do justly, to love mercy, and to walk humbly with You.

We pray in Your sacred Name. Amen.

### PLEDGE OF ALLEGIANCE

The Honorable TOM UDALL led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

### APPOINTMENT OF ACTING PRESIDENT PRO TEMPORE

The PRESIDING OFFICER. The clerk will please read a communication to the Senate from the President pro tempore (Mr. BYRD).

The assistant legislative clerk read the following letter:

U.S. SENATE,  
PRESIDENT PRO TEMPORE,  
Washington, DC, May 5, 2010.

To the Senate:

Under the provisions of rule I, paragraph 3, of the Standing Rules of the Senate, I hereby appoint the Honorable TOM UDALL, a Senator

from the State of New Mexico, to perform the duties of the Chair.

ROBERT C. BYRD,  
President pro tempore.

Mr. UDALL of New Mexico thereupon assumed the chair as Acting President pro tempore.

### RECOGNITION OF THE MAJORITY LEADER

The ACTING PRESIDENT pro tempore. The majority leader is recognized.

### SCHEDULE

Mr. REID. Mr. President, following leader remarks, the Senate will resume consideration of the Wall Street reform bill.

### THE PARTY OF NO

Mr. REID. Mr. President, the manager of the Wall Street reform bill—at least most of it—is the chairman of the Banking Committee, Senator DODD. As I reflect on what we have been through with him in this Congress, it is really incredible. We withstood seven filibusters on housing legislation he was responsible for managing. At the height of the housing crisis, we were trying to deal with seven filibusters. We have worked our way through many different issues he has been front and center on, including health care. He has done this with such remarkable strength. We have had situations he has been thrown into as a result of the death of Senator Kennedy that will be written about in the history books for some time. And then, with no breathing room in store for him, immediately he had to go to this very important piece of legislation dealing with the Wall Street crisis.

We started on this 2 weeks ago tomorrow. We have been stalled ever since. Maybe today there will be a breakthrough and we will be able to

legislate. We don't have a lot of time to spend on this bill. We have so much important work to do that has been held up as a result of scores of filibusters conducted by Republicans. An indication of how they treat themselves: we had amendments their Senators offered yesterday that we were willing to accept, and they refused to let us do so. But that is nothing unusual. We have had nominations they have held up for months that get virtually unanimous support after we go through all the time wasted in the cloture process to move forward.

Yesterday, I announced we had a really big day legislatively. I love classic cars. I love to watch them. That is what we accomplished. We voted on a unanimous basis to establish Classic Car Day. That was our accomplishment in this body.

We are waiting around on issues relating to the financial crisis. New Mexico, Nevada, Connecticut—all over the country, States are desperate for us to do something with this legislation so people on Wall Street can't continue to take advantage of the people. We would like to move forward and start legislating. It would seem that after 2 weeks it would be a pretty good thing to do. Basically during that 2-week time, we have accomplished virtually nothing.

I am a little frustrated, but I understand the Republicans have made a decision that they are going to be the party of no. You would think after they established that, that would be good enough for them. I guess they want to underscore and underline it and have a big exclamation mark so no one will ever miss the fact that the Republican Party in this Congress has been the party of no.

The ACTING PRESIDENT pro tempore. The Senator from Connecticut.

### FINANCIAL REGULATORY REFORM

Mr. DODD. Mr. President, I thank the distinguished majority leader. He

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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has shown remarkable endurance as well as patience over the last 2 years. The health care debate went on for more than a year, considering its beginning, and we finally ended up passing the legislation.

We have a lot of other matters to deal with—obviously, the economic crisis. We are now on the financial reform bill. My hope is—I am not making any procedural requests—based on conversations we had late last evening and again early this morning—and I think Senator SHELBY shares this hope with me, and we are working as we speak here—that we might be able to have a vote on the Boxer amendment sometime around 11, 11:30, and a vote on Senator SHELBY's proposal, on which I will join him, maybe around 12:30. Then we will be able to take up—not to have to vote on them but agree to them unanimously—the Snowe amendments. There is a Hutchison-Tester proposal that I have endorsed as well and that I think all of us believe is a good addition to the bill. My hope is that in the next couple of hours we will move forward and start the process. There are more controversial amendments Members want to raise. They should have the right to do that and have adequate time to debate their ideas.

I know this has been trying for people. People are exhausted. It has been a long Congress. We have taken on some major issues. People are understandably tired, and that situation can lead to the frustration people feel.

I noticed in this morning's headlines that the market declined by 2 percent yesterday, not because of something that happened here but something that happened thousands of miles away in a small country in the Mediterranean—again, an indication of how global our economic situation is, how precarious it is, where events in one part of the world can affect all of us. It is all the more important we try to establish some sound rules for the 21st century. The last time we established in a broad sense any rules for the structure of our financial institutions was almost 100 years ago, coming off the 19th century and the early part of the 20th century. Here we are at the end of the first decade of the 21st century, and, as we painfully learned, we are in desperate need to reform the financial structure of our country, having seen what occurred over the last 2 years—the job losses, the home foreclosure numbers, the decline in home values as well as retirement incomes, the loss of household wealth. We don't need to hear the numbers. We have lived it.

The majority of Americans are still struggling today as we speak. They are anxious for us to respond to the situation with as much thought and care as we possibly can, to see to it that we don't leave our Nation vulnerable once again to the kinds of economic decisions and failures that caused our Nation to come to the brink of a meltdown financially. These are challenging times. I know it is difficult,

and there are strong feelings about how to proceed. But that should not serve as a barrier to us doing our job, to making the decisions each of us was elected to perform.

Again, I appreciate immensely the patience of the majority leader and his staff and others and of my colleagues, many of whom have amendments they want to offer to this bill. I want to give them the chance to do that so they can be heard, both Democrats and Republicans. I am particularly grateful to Members who have sought ways to offer amendments we can agree to and accept as part of the legislation. That is a very constructive way to engage in the debate. There are other amendments people believe strongly in that will not be resolvable in the sense of accommodating them, in which case we will have to vote for or against to decide whether to include them in this financial reform package. But that process ought to go forward with civility, with the passion people have for the issue but with the civility to respect each other and the needs of this institution.

This is not the only matter this Congress needs to deal with. I know the majority leader has talked about unemployment benefits. They will still be needed in the coming weeks. We have the tax extenders which are critically important. We may have a Supreme Court nomination coming along. The President has sent up the names of three people to serve on the Federal Reserve Board, which will be very important as well considering the economic implications. We have appropriations bills. This is an important bill, but it isn't the only work the Senate needs to accomplish before we adjourn in the fall. My hope is that people will come, engage in the debate, allow for adequate time to be heard, and then decide to move yes or no on these matters.

Again, I am hopeful that within the next hour or so we will be able to get this process moving where we can actually start casting votes on ideas, particularly the one Senator SHELBY and I will be offering.

I hope that in the minds of most, if not all, the too-big-to-fail proposition is no longer a question on this bill. I don't believe it is, anyway, but there are those who do. To the extent we can satisfy them with additions to the bill that will make that more clear, that is a great step forward. I am confident that can be done in the next hour and a half or so and then move on with the various other amendments people have on the bill.

In the meantime, I urge Members who do have amendments to come over, maybe start talking about their amendments, start educating the offices about what they want to do with their proposals. I have members of our staff here as well to look at the amendments and, where possible, if we can accept the amendment or modify the amendment and make it acceptable to

us, certainly I reach out to my Republican colleagues to see how they feel about it, that might even move the process further along. Between now and the votes, this time ought not to be dead time but time people use as well to help us advance the cause of this piece of legislation.

With that, I suggest the absence of a quorum.

The ACTING PRESIDENT pro tempore. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. McCONNELL. I ask unanimous consent that the order for the quorum call be rescinded.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

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#### RECOGNITION OF THE MINORITY LEADER

The ACTING PRESIDENT pro tempore. The Republican leader is recognized.

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#### TIMES SQUARE BOMBER

Mr. McCONNELL. Mr. President, all Americans are relieved that Federal and local law enforcement officials were able to track down and apprehend Faisal Shahzad, the man they believe to have been behind the attempted Times Square bombing. We were especially relieved the bomb never went off. Those who worked around the clock to find and capture Shahzad and extract a confession from him deserve our respect and our gratitude.

Senate Republicans are waiting to hear from the administration to what extent Shahzad had ties to terrorist groups in Pakistan, whether his efforts were part of a wider plot to strike the homeland, whether or not he was on the no-fly list, why he was permitted to board an international flight, and whether intelligence community interrogators have had access to Shahzad.

It has been my consistent view that when a terrorist is captured, members of our intelligence community must be able to interrogate the prisoner in order to extract intelligence. This is true whether the suspect is an American citizen, like Shahzad, or not an American, like the Christmas Day bomber. In this case, it is my hope the administration did all it could to gather all the relevant information it could.

#### NYC TERROR TRIALS

Attorney General Holder indicated yesterday that the attempted Times Square bombing does not change the administration's thinking on the trial of 9/11 mastermind Khalid Shaikh Mohammed, and that the administration is still considering New York City as a venue for a civilian trial of KSM. The administration only shows that on this issue it does not get it.

That much was clear to anyone who watched yesterday's press conference.

Here was the New York Police Commissioner reminding reporters that no fewer than 11 terrorist plots have been directed at New York City since 9/11 and that, as he put it, nothing has changed with respect to terrorists coming to New York to hurt and kill Americans.

To me, it was jarring, in the face of that kind of cold reality and the repeated pleas of elected officials in New York from both parties, to see the Attorney General still stuck—still stuck—on the notion that holding these trials in downtown Manhattan is anything but a bad idea. Trying KSM in New York City was a bad idea last year. It is a bad idea today. The only thing that has changed is that the American people have just been reminded of how determined terrorists are to carry out their deadly plans.

As I have said repeatedly, Guantanamo is the right place to detain, interrogate, and try terrorists such as KSM. Guantanamo is a safe and secure, state-of-the-art facility where we can detain enemy combatants far from our communities and without fear of onsite retaliation. Some we hold indefinitely. Others we hold until we deem them safe for transfer to another country. Still others we can hold until we try them in military commissions, and we can do that right there at Guantanamo.

Guantanamo was a wise investment. It was built for good reason. Let's use it for the purpose for which it was built, rather than further endangering communities such as New York or burdening them with the disorder and the massive expense that would accompany a terror trial.

It is precisely because of potential dangers and difficulties such as these that we established military commissions in the first place. If we cannot expect the very people who masterminded the 9/11 attacks to fall within the jurisdiction of these military commissions, then who can we?

Americans do not want Guantanamo terrorists brought to the United States, and they do not want the men who planned the 9/11 attacks on America to be tried in civilian courts—risking national security and civic disruption in the process.

(The remarks of Mr. McCONNELL pertaining to the introduction of S.J. Res. 29 are printed in today's RECORD under "Statements on Introduced Bills and Joint Resolutions.")

#### RESERVATION OF LEADER TIME

The ACTING PRESIDENT pro tempore. Under the previous order, the leadership time is reserved.

#### RESTORING AMERICAN FINANCIAL STABILITY ACT OF 2010

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate will resume consideration of S. 3217, which the clerk will report.

The assistant legislative clerk read as follows:

A bill (S. 3217) to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail," to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

#### Pending:

Reid (for Dodd/Lincoln) amendment No. 3739, in the nature of a substitute.

Reid (for Boxer) amendment No. 3737 (to amendment No. 3739), to prohibit taxpayers from ever having to bail out the financial sector.

Snowe/Shahen amendment No. 3755 (to amendment No. 3739), to strike section 1071.

Snowe amendment No. 3757 (to amendment No. 3739), to provide for consideration of seasonal income in mortgage loans.

Mr. DODD. Mr. President, I suggest the absence of a quorum.

The ACTING PRESIDENT pro tempore. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

The ACTING PRESIDENT pro tempore. The Senator from Georgia.

Mr. CHAMBLISS. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

Mr. CHAMBLISS. Mr. President, what is the current status of the Senate?

The ACTING PRESIDENT pro tempore. The pending business is S. 3217.

Mr. CHAMBLISS. Mr. President, I ask unanimous consent to be recognized for up to 10 minutes.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

Mr. CHAMBLISS. Mr. President, I come to the Senate floor this morning to talk about the current pending business before this body. This is an issue which obviously raised its ugly head a couple of years ago with the financial meltdown that occurred in this country, and I think all of us in this body agree it is imperative the Senate take action to try to make sure what happened to the financial industry in America never has the opportunity to happen again. I commend Senator DODD and Senator SHELBY for their work on this bill. We have had our disagreements. Yet we have had significant agreement on some areas.

We are now trying to take the base bill and make it a bill that all of us in this body, hopefully, will wind up being able to support because we improve the bill to the point where it addresses the real cause of the problem that arose during 2007, 2008, and on into 2009 and 2010.

There are some provisions in the bill that I have particular objection to, and there are some things that are not in the bill that I think should be in the bill. For example, one of the major causes of the problem—and I think it goes without saying—is the fact that

the GSEs, Fannie Mae and Freddie Mac, have been authorized over the years to purchase mortgages from individuals who simply could not make their payments, and those mortgages have been bundled together and sold on the market, which has been one of the root causes of the problem. I am not by myself in thinking that. There are other individuals but, more important, people who know a lot more about the root cause of the problem who think that. Everybody in this body agrees that is a major issue that has to be addressed in any overall financial reform. To leave any reference to the GSEs, Freddie Mac and Fannie Mae, out of any additional regulation I think is a mistake. There are going to be amendments with respect to that, and I look forward to that debate.

Another issue is, there are no mortgage standards that are specifically set forth in the underlying bill. I can remember very well going in and buying my first house, making an application for a mortgage. I was as nervous as I could be. Even though my payment was going to be fairly minimal to the amount of money I was making, I had to pay 20 percent down, and it took me a couple of weeks to be approved by individuals in my hometown whom I knew very well. At the end of the day, they just wanted to make sure I was going to be able to pay that loan back. It is not that we need to go all the way in that direction but certainly we need standards in place that will ensure that people who are buying houses can afford to make the mortgage payments for which they are making application.

With respect to the Consumer Financial Protection Act, it appears that in the underlying bill, there is an umbrella that is cast out that is going to require the inclusion of more non-problem areas of the consumer finance industry than are, in any way, potentially a part of any future financial meltdown.

I hope as we debate these amendments—and I know we will have a spirited debate on them—we can come to some agreement as to what is reasonable. Let's do what we need to do to provide our regulatory agency also with the additional oversight they need to make sure we give them the tools not to allow the situation that occurred in 2007, 2008, and 2009 to recur but that we don't go too far to where we overreach and exercise more control on the part of the regulators than what is absolutely necessary.

I wish to speak for just a minute about the derivatives section and some amendments we are going to have on that particular title. The Agriculture Committee has jurisdiction over swaps and derivatives by virtue of the fact that we have jurisdiction over the Commodity Futures Trading Commission, which in turn has jurisdiction over swaps and derivatives. There are some swaps and derivatives that are secured by securities themselves, and those securities—being regulated by



the SEC—give the SEC some jurisdiction here. That has been part of the discussion and will continue to be as we go through the debate.

There are a couple of things I particularly wish to address which I think are faulty in the base bill and need to be corrected as we go through it. We are going to have a substitute amendment for the derivatives title that will do several things that are of primary importance to the industry that, today, is very unregulated, which will bring all the derivatives trades out of the shadows and into a totally transparent matter and make those trades available to the regulators so they can look not only at the trades themselves, to make sure entities that are entering into those trades are the right kind of entities that ought to be trading and that they are not creating systemically risky industries that will have the potential to create situations similar to what we saw in 2007 and 2008 but also that the agencies—the regulators—will have the ability to call into play additional margin requirements or other tools that they will have to ensure that those entities that are engaging in these practices don't ever reach that point of being systemically risky.

There are some specific provisions we need to look at. One of those is an expansion of what we call the end user provision. An end user is an individual—an entity, whether it is a manufacturing company or it could be an individual but, for the most part, it is a financial entity, usually a manufacturer of some sort that doesn't engage in the finance end of the economy of our country but does seek to hedge its own particular financial issues in the more productive, more conventional financial industry itself. For example, manufacturers such as John Deere or Caterpillar or Ford Motor Company or, for that matter, any manufacturer across the country that seeks to have stability in the marketplace with respect to interest rates because they don't look out 90 days or 120 days, they look at years into the marketplace to ensure that there is stability from an interest rate standpoint so they know how to purchase items, know how to purchase what they need to make their widgets or whatever it may be. Those manufacturers engage in the purchase of derivatives by hedging the interest rate that they are going to pay. They also hedge the purchase of metals. Ford Motor Company, for example, may hedge the purchase of steel in the steel market, so they can ensure themselves of stability in that market.

These are the types of derivatives we are going to be talking about and that we need to make sure—because they were not part of the problem that caused the financial meltdown. But if we are not careful, they are going to be overregulated to the point where the cost of an automobile will be increased, and that is an unintended consequence of this bill, I know. The cost of a John Deere tractor to one of my farmers will

be increased. Again, that is an unintended consequence.

I wish to take a minute to read a portion of an unsolicited letter I got from a fairly new bank in Atlanta, which is a community bank that began in 2007. According to the chairman of the board, this bank:

... has built an exceptionally strong balance sheet with superior asset quality, solid and stable deposit funding, and robust capital levels. At quarter end, our equity to assets ratio was 14.39 percent.

He also wrote:

The Bank received regulatory approval to offer and has been offering interest rate derivatives to our middle market and commercial real estate clients who are concerned about the effects of rising interest rates on their businesses. This affords our clients an opportunity to fix interest rates in what would otherwise be a floating rate environment which could work against them. The Bank will not take interest rate risk on these derivative contracts but instead will hedge all trades with one of our correspondent bank counterparties. In other words, the Bank will operate a matched loan-level hedging program. The Bank does not otherwise engage in any derivatives activities.

There are three key problems from our perspective with the regulation as drafted by the Senate Agriculture Committee [which is part of the base bill that we are debating now]:

1. The Bank would likely be considered a swap dealer (under section 50(A)(iii) of the proposed regulation) and would have to spin off or terminate its swap activity.

2. There are no practical end user exemptions for our clients, who would be subject to posting margin against their trades with a clearinghouse.

3. All swap parties have to be an eligible swap participant, so a real estate single project partnership would not qualify.

It makes no sense that community and regional banks that run matched loan-level hedging programs should be subject to the swap dealer provisions, as such programs are fully hedged and are not taking undue risk.

The letter goes on to say they hope that as we go through this debate, we can fix these unintended practical issues or consequences that provide practical issues in the day-to-day operation of commercial and community banks that are not on Wall Street but are in Atlanta and in Moultrie or other communities around my State and in every other community in America.

Just because a bank is big does not mean that bank is risky. We need to remember, as we think about this, that our regulators need to have the right kinds of tools to look at every single trade that comes up. That is why it is important and why we agree on both sides of the aisle that there needs to be 100 percent transparency in these markets. We are going to provide for that in our substitute.

There needs to be a fixing of the definition in the underlying bill of what is a major swap participant. There again, that goes to the issue of whether you are a big bank, you are automatically systemically risky, which is not the case, but you are automatically covered by this provision. Should Wall Street be covered? Yes. Will they be

covered in the base bill? Yes. Will they be covered in our amendment? Yes.

Every swap dealer on Wall Street needs to have not just 100 percent transparency but all their transactions with other financial institutions go through a clearinghouse. That is done in the base bill. That is also provided for in our amendment. We wish to make sure these end users who don't deal in these swaps on a daily basis in the kind of volume the banks do are not thrown into a category of all of a sudden having to pay huge fees and costs added to the cost of doing business. At the end of the day, we know who will pay for that: we consumers who buy the automobiles and the widgets or whatever it may be.

Lastly, I wish to talk about the provision in the bill that requires—it is section 106, the 716 provision. What this provision does is require all swaps dealers and financial institutions to be physically moved out of the financial institution and kind of operate on its own. Here is the practical effect of what that will do. Any Wall Street bank that is a dealer in swaps and derivatives today—and every one of them are—will simply take the swaps desk and move it across the street. Under the base bill, they are going to be required to raise huge amounts of capital for that swaps dealer desk. There is no reason for that to happen. If they are going to raise capital, it ought to be in the bank, where they can utilize it and loan that money out to customers.

The other truly unintended consequence of moving the swaps desk out is the fact that the financial institution itself—again, major banks will be included in this—those individual banks are not going to be able to access the discount window at the Fed because they are all of a sudden not going to be able to borrow money from any Federal entity under the language that is in the underlying bill. That doesn't make sense. The reason it doesn't make sense is that all these swaps and derivatives transactions—whether they are interest rates, metals or whatever the transaction may be—have to be cleared every day. The bank needs a huge amount of cash or the swap dealer needs a huge amount of cash in order to clear those trades.

If they do not have access to the Fed discount window, then they are simply not going to be able to access the amount of cash they need to clear these transactions. The reason they need that cash is to ensure the parties to that transaction are going to, in fact, be able to have the assurance that the other party to the transaction is going to be able to live up to its rights and obligations. If they do not have access to the Fed discount window, then they are not going to be able to access that cash they are going to need to make sure these transactions are, in fact, cashed out at the end of every single day.

We are going to have one amendment that will be a substitute, and then we

will have a series of additional amendments that will be more in the way of rifle shots to address the specific issues I have talked about.

I talked with the chairman of the Banking Committee about these over a period of time. Obviously, I have talked with my friend Senator LINCOLN about this. As we go through this debate, I want to make sure that at the end of the day, we do exactly what all of us want to do and certainly what the chairman and Senator SHELBY set out to do from the start, which is to protect consumers, to protect people who lost a lot of money in the market because of transactions of greed that took place on Wall Street. We can do that in a bipartisan way because we all agree that has to be done.

The thing we want to make sure of is that umbrella or that reaching out to accomplish that particular part of the problem that exists does not look for other problems that do not exist on Main Street and that we have the ability of our community banks, our Main Street banks, as well as our manufacturing sector, to have access to the swaps and derivatives markets that they have done in a commercially responsible way for decades. They are not part of the problem, but yet it is going to be of significant consequence to every manufacturer. Not every community bank engages in swaps and derivative transactions, but a lot of them do. We need to make sure we take into consideration the continued ability of those banks to operate in a normal commercial banking way. Under the base bill, they are simply not going to be able to do that.

Again, I commend the chairman for his hard work. I know he and Senator SHELBY are still trying to work out some agreements on the too-big-to-fail issue. It is my understanding that some of the provisions in the hopeful agreement they are talking about are going to have a direct impact on some of the things I have talked about today. It will make our job a little bit easier trying to fix the derivatives title to this bill.

Mr. President, I yield the floor.

The PRESIDING OFFICER (Mr. BURRIS). The Senator from Connecticut is recognized.

Mr. DODD. Mr. President, before my friend leaves the floor, I wish to thank him for his hard work as the ranking member of the Agriculture Committee, with Senator LINCOLN of Arkansas. I will quickly address a few points my friend has raised.

One I think all of us acknowledge—I certainly acknowledge—is that the GSE issue needs to be addressed. We reached the conclusion that it is such a huge issue, and there are only so many issues we can take on in a bill of this magnitude. Clearly, some language that would allow for some studies to be done or other matters that would help address the issue—I am open to some ideas such as those. To me, for us to try to take on the whole issue of how

we reform government-sponsored enterprises—we need to do it. It is clearly an issue that must be addressed. I was concerned about how much we can actually take on in one bill dealing with the entire financial reform structure. I assure my colleague that I am prepared to at least support some ideas to get us moving in the right direction on GSE reform.

On the home mortgage area, underwriting standards, again, we are open to ideas. As the Senator may recall, a year or so ago we fought hard to include underwriting standards. The Federal Reserve has now actually written some. We are trying to get responsibility on both sides of that equation. We had lenders out there pushing a lot of stuff out the door, a sector of our economy—the shadow economy, as it is called—luring people in to take no-document loans, securitizing them and moving them along. And we saw the effects of that. I know there are people working on how we can manage to come up with good language that does not so restrain the ability of a lender to have some flexibility in those standards. Clearly, we want standards in place that everybody has to meet—the lender and the borrower—as we move forward to avoid the kinds of pitfalls that have occurred.

On consumer protection, the last thing we want is asking the dentist, the butcher, so forth—I know people have talked about being subjected to what we are talking about in financial products and financial services. Again, not imposing any new laws at all, but how do we make sure the seven agencies today responsible for those laws can be consolidated in a thoughtful manner?

Lastly, on derivatives, this is an area which is predominantly, although not exclusively, in the purview of the Agriculture Committee. As the Senator points out, when we are talking about futures contracts involving securities, there is clearly SEC involvement, and thus our committee has had some strong interest in the subject matter. Senator JUDD GREGG, as well as Senator JACK REED, has worked on that issue. There is work that needs to be done. We all understand that.

My hope is, on the subject matter which the Senator has explained and talked about—and I appreciate his comments this morning that this is a big and important area—that there be an effort to try to develop a bipartisan approach to all of this as we look at it. It is a complicated area of law. It would be to everyone's advantage if there was communication back and forth to come up with some ideas on which we might be able to achieve some strong bipartisan support. I know he is trying to do that. I encourage him to keep that up as we look ahead so we can end up with good answers. I am very grateful for his interest in the subject matter. I am hopeful this morning that we can move along in the amendment process and do our job. I

thank the Senator from Georgia very much.

Mr. CHAMBLISS. I thank my colleague.

Mr. DODD. Mr. President, I see our colleague from Wyoming. If he is ready to go, I yield the floor.

The PRESIDING OFFICER. The Senator from Wyoming is recognized.

#### HEALTH CARE

Mr. BARRASSO. Mr. President, I first thank the chairman for the acknowledgement and thank him for the opportunity to take the floor.

I come here because of new information that has come to light about the health care bill that has been signed into law. As a physician who has practiced medicine in Wyoming for 25 years, as an orthopedic surgeon, I come to offer a second opinion on this bill and now this law. I went into this focused on the sorts of things the President had talked about—lowering the cost of care, improving the quality of care, increasing the access to care. But I come to the Senate floor today with my second opinion because I think these things have not been accomplished by the bill that has been signed into law.

For many years, I have been the medical director of the Wyoming health fairs—giving low-cost blood screening to people around the Cowboy State, giving them opportunities to learn about themselves, their health, and to focus on getting down the cost of care.

Today, when I come with my second opinion, it is that this bill—this bill now signed into law—is going to be bad for patients, bad for providers—the nurses and doctors who take care of these patients—and bad for payers, the people who are going to be paying the bill for this new law, the taxpayers of the country. I believe fundamentally that in passing this law, this is going to result in higher costs for patients, not lower costs. It will result in less access for patients, not more access. This is going to result in unsustainable spending at a time when we are looking at record unemployment and record debt.

I come today to talk about what I have seen in the new information that has been coming forth since the bill was signed into law. I have an editorial written in the Columbus Dispatch:

Almost daily the ill effects of the health care overhaul passed by Congress are becoming apparent.

The editorial in the Columbus Dispatch goes on:

As employees and government bureaucrats analyze the law's effects on the bottom line for the private sector and for government, the alarm bells are ringing. The tragedy is that these ill effects could have been and should have been calculated before the law was passed, not after.

It goes on:

In fact, many of them were prophesied before passage of the bill, but the prophets were ignored by President Barack Obama and the Democratic majority in Congress. That is because their uppermost goal was

not to pass the best health care bill possible but merely to pass anything that could be called health care reform and could be claimed as a political victory by a President desperate for one.

I come today with my second opinion on the high-risk pool which has been in the headlines the last couple of days. When the President and Democratic Members of Congress were pushing the health care bill, they promised that people with preexisting conditions would receive immediate relief. The bill has been signed into law, and Americans with preexisting conditions remain as confused as ever as to how this new law will impact them, will impact their lives and will impact their pocketbooks.

Unfortunately, hundreds of thousands—that is right, hundreds of thousands—of Americans with preexisting conditions are going to end up getting the short end of the stick. In fact, even USA Today recently reported that the new law is going to trap 200,000 Americans in pricey, State-operated, high-risk plans. Here is the front page of USA Today from last Thursday: “Health law traps some in pricey state plans; 200,000 hard to insure can’t get federal option.” Mr. President, 200,000 Americans trapped. These are the folks who have been paying for coverage through the State high-risk insurance programs that exist today.

One might say: How can that be? What is the catch? These 200,000 people are not eligible for the brandnew, low-cost, high-risk program that is created by the law. Are these not the people we were trying to help? The law requires that for people to get into this new plan, they have to have been without insurance for the last 6 months. We have 200,000 Americans with preexisting conditions who have been playing by the rules, who have been doing what is right. What happens? They are not going to have any access to the benefit the President and the Democrats in this Congress promised would be available to them.

Don’t just take my word for it. Here is what the Kansas insurance commissioner had to say. She said that we have people who have struggled to stay in our existing pool and take care of their existing health needs. And then this new pool comes along, and it is more generous and they are not going to be eligible for it.

What is the difference? With the new pool, the maximum amount someone is going to have to pay for an individual is \$5,950; for a family, \$11,900. That is 100 percent of the standard market rate. But many of these high-risk pools across the country are at a point where they are charging twice the standard market rate because these people are an increased risk because of their preexisting conditions.

The people who have been playing by the rules, doing it right, and, as the insurance commissioner said, people who have struggled to stay in the existing pool, they are going to be left out, ig-

nored, and rejected by this new law the President has signed into law.

This week, all 50 States were given the opportunity to tell the administration whether they wanted to run their brandnew, high-risk pool for individuals with preexisting conditions. The answer has not been positive.

Just yesterday, Tuesday, May 4, the Washington Post said: “18 states decline to run ‘high-risk’ insurance pools.” Eighteen States said to Washington: No, thank you. Eighteen States have refused to participate. Why? Mainly, they do not know, if and when the Federal money runs out, how it is going to be paid for.

One may say: What do you mean, the Fed money runs out? They just passed this health care bill that is going to cost almost \$1 trillion. For this high-risk pool, the amount of money that was put in, \$5 billion—in the Chief Actuary report of Medicare and Medicaid, they said the money is likely to run out before 2012, even though it is supposed to last until 2014.

What is going to happen to these States? No one knows, and the administration is not saying.

The Governor of Wyoming, Dave Freudenthal, looked at this as a Governor and asked: What do I want to do? Do I want to participate or not? He is one of the Governors who looked at it very carefully, and he is one of the Governors representing the 18 States that said, “No, thank you,” to Washington.

This is what he said in his letter to the Secretary of Health and Human Services, Kathleen Sebelius. He said:

The State of Wyoming has operated a very successful high risk health insurance pool for nearly 20 years, which has served Wyoming citizens well.

And we have. I was involved with this when I was in the State senate, where I served for 5 years. As he said, a very successful, high-risk health insurance pool for nearly 20 years, which has served the citizens of Wyoming very well. Then he goes on to say:

... necessary requirements have not been set out and key terms have not been defined. Without such guidance, I find it unwise to further consume my staff and Department of Insurance with the guesswork currently necessary to implement this program.

Mr. President, these Governors are just guessing—guessing if it will work, guessing if it would not work—and nobody knows. That is why, in an interview with the Associated Press yesterday, the Governor of Wyoming said:

... the \$8 million the federal government offered the state to run the high-risk insurance program until 2014 wouldn’t be enough.

He also said he’s concerned the state wouldn’t have been allowed to administer the federal pool together with its existing state program.

Sorry, States—this is what the Secretary is saying—we in Washington know better than you. You might have a program that has worked for 20 years very successfully in your home State of Wyoming, but we don’t want to know about it. We want you to either set up

a new program and do it our way or forget about it. And that is what the people of Wyoming have decided because the Governor said: When I looked at it, it just didn’t seem to make financial sense.

So, once again, the administration is saying: Trust us. They want to act now and ask questions later. Well, Americans and Governors across our country have serious questions about this new high-risk insurance program—how much it will cost the States, how much it will cost the taxpayers, and why all American patients with preexisting conditions would not have access to the immediate benefits they were promised.

Unfortunately, Washington’s lack of answers clearly demonstrates that this administration doesn’t have its act together. The administration has not delivered on the President’s promise to help all Americans who have preexisting conditions have access to the same affordable health insurance coverage. That is why all across this country people are saying: This bill, rammed through the Congress, with all the sweetheart deals, and signed into law, wasn’t passed for somebody like me. It was passed for somebody else.

So I come to the floor of the Senate today to say it is time to repeal this legislation and replace it with legislation that delivers personal responsibility and opportunities for individual patients, that will get down the cost of care, that will improve the quality, and will improve the access to care. We need patient-centered health care—something that will provide individual incentives, such as premium breaks for people by encouraging healthy behavior; that allows people to take their health insurance with them when they move from State to State or when they change jobs; that gives the uninsured and the self-insured the same relief when they buy insurance that the big companies get; that allows people to buy insurance across State lines; that deals with lawsuit abuse; that allows small businesses to join together to get down the cost of their care. These are the things that will work to get down the cost of care, to deliver high-quality care, and improve access to care. Those things are not in the health care bill that was signed into law. They are not in the health care bill that passed this body and passed the House.

So that is why I come to the Senate floor to once again offer my second opinion that it is time to repeal this bill and replace it—replace it with something that will work well for the American people.

Mr. President, I yield the floor.

The PRESIDING OFFICER. The Senator from Pennsylvania.

Mr. CASEY. Mr. President, I rise this morning to speak about the issue that is before not only the Senate—and, thankfully, we are in the debating process, finally, after many days of discussion about debate—I think this is also an issue that is on the front burner, so to speak, around kitchen tables

or wherever families are gathered or small business owners and others. It is about reforming our financial system and making it more accountable.

I want to back up a second and put this in the perspective of where our economy is. We have an economy which has resulted in a job loss that is a record of one kind or another. We have heard it over and over again: The recession we are living through right now—even though we are recovering—is the worst economic climate we have had since the 1930s. There are lots of ways to measure that, but, of course, the most important data point or number is the unemployment rate and the number of Americans who are out of work—some 15 million.

In Pennsylvania, over 582,000 people are out of work. Our rate is 9 percent. A lot of States would rather a 9-percent rate than 11 or 12 or 13 or 14. But in our State, 9 percent means 582,000 people out of work through no fault of their own. That is the reality with which we are living.

One of the ways to dig out of that hole, so to speak, or get the car out of the ditch—pick your image or analogy—is not only to put in place the job creation strategies which we have put in place over the last year—and even more recently in the last couple of months—but also to reform our financial system to prevent the abuses that took place that led to the problems that so many Americans are experiencing right now.

One of the problems we have had is the fact that we have not just big banks—that was always the case in America; we always had large institutions and small institutions—but we have gone beyond big to what you might call a megacategory—megabanks—that have too much power concentrated in them and too much impact on our system. So what developed was this too-big-to-fail problem. It is a big problem we have to make sure we prevent from happening again, where a bank is such a big institution that it has tentacles reaching far into the economy, and the failure of that one institution or the failure of two or three wrecks the economy for so many others. So one thing we are going to do in this legislation is to make sure that doesn't happen.

So how do we hold Wall Street accountable and how do we put consumers in control at long last? Well, first of all, we have to have strict regulations to stop Wall Street from engaging in reckless activities. We have to stop the reckless gambling that Wall Street was engaged in for far too long. We have to end the taxpayer bailouts forever. That is one thing we have to achieve.

I mentioned the too-big-to-fail problem. We have to end too big to fail as a problem for our system. We have to have a new cop on the beat. This isn't just a question of having a couple of tweaks in regulations, we need tough regulations and tough enforcement. Of

course, the analogy we use is one of law enforcement and having a new cop, or a number of cops, on the street—on Wall Street in particular. We have to put consumers in control with information about transactions that are in plain English.

One of the problems we are experiencing now is that we got away from the system we had in place. I am not just speaking of strong regulation and mechanisms to control powerful institutions so they can't wreck our economy because of their reckless behavior and the scheming artistry and the fraud that took place over far too many years, but the basic concept that people in a community knew the bankers and the bankers knew the customers, so to speak. So if you went to get a mortgage for your home, you actually knew who you were dealing with. One side was invested in the other. That worked very well for a long period of time. We have gotten away from that.

I am not saying we can replicate the system we had 30 or 40 or 50 years ago, but we have to borrow some of those concepts where there was more accountability and more sense of investment. We know that 15 years ago—not that long ago—the six largest banks in the United States had assets totaling 17 percent of the gross domestic product. Where are those six megabanks today? They control not the equivalent of 17 percent of GDP, they control 63 percent. It changed from 17 percent to 63 percent in 15 years, virtually unchecked.

So instead of supporting a small business in a community or a Little League team or a family trying to borrow money or a small business, these megabanks gathered deposits from Wall Street. They sliced and diced them, they leveraged them to the hilt, and then used the hard-earned wages and savings of Americans to make a handful—a very small, tiny number—of Americans incredibly wealthy. It is the kind of wealth that is staggering, almost incomprehensible and almost incalculable.

Make no mistake about it, these megabanks profited tremendously from this new model. That is an understatement. Over the last 30 years, profits and compensation in the banking industry have skyrocketed. I don't think wages have skyrocketed. At best, they have been flat for a long time. When they have increased, it has been in very small numbers. So we have megabanks and a flawed system leading to megaprofits for a tiny percentage of the American people, even a small percentage of the business community, so to speak.

American families have been living with this problem. The big guys got us in the ditch, and as we are trying to push the economy out of the ditch, the American taxpayers have had to pay the freight. Well, it is time we made some basic changes, and this legislation gives us this chance. Now is not

the time to slow down and delay and wait and scratch our heads. We know it is wrong, we know what the problem is, and we know how to fix it.

This morning, we have the continuation of debate on the bill. We had an example last week where Goldman Sachs came before the Senate, not in a situation where the Senate was a prosecutor or a law enforcement agency, but the Senate played an important role as it relates to Goldman Sachs. Chairman Carl Levin, chairman of the relevant investigative committee—said we were focused on policy and ethics, and I think that is an appropriate role for the Senate.

Now, what happened in that Goldman situation? Well, there are a lot of ways to describe it, but one way to look at it is this way: Goldman sold investors a product—in this case a derivative product—and its value was tied to the performance of a big portfolio of subprime mortgages. That is where it started. But it appears that Goldman worked both sides of the deal. They would sell these products to investors on the one hand, while also plotting with a hedge fund manager who was betting against the performance of the very same mortgages. It gives “conflict of interest” new meaning, and it is a disturbing, alarming image for a lot of Americans—selling on one side and then going over to the other side and plotting and scheming to make money, not worrying about what is downwind, what is downstream, the horrific consequences, such as a wrecking ball to a building, and just kind of laughing all the way to the bank.

I know I am in overtime, so I will wrap up. I will be back to talk about an amendment I will be offering, but I do want to say how much I appreciate the work that has been done to date. We are at the beginning of the debate on the Restoring American Financial Stability Act of 2010, which will establish an early warning system; enhance those protections for consumers and investors; strengthen the supervision of large, complex financial organizations; and finally regulate, at long last, in a much more aggressive way, the so-called over-the-counter derivatives market.

I see our chairman of the Banking Committee, Chairman DODD, is here. He has done great work in this area not only more recently but for many years, and we are grateful for his leadership. I know the debate is in the early stages, but I think we are going to have a good product by the end of it.

Mr. President, I yield the floor.

Mr. DODD. If the Senator will yield for 30 seconds—I see my friend from Louisiana. I wish to give him time. But I wish to say to Senator CASEY how much I appreciate his work. We worked together on this committee before I moved on to, I wouldn't say greener pastures, but I was a member of the Banking Committee. I am very grateful to him for his involvement. We

dealt with the housing issues and credit card issues and the like as well. I appreciate his comments very much, and I look forward to working with him, along with my colleague, the Senator from Louisiana, Mr. VITTER, who is a member of the Banking Committee. I thank Senator CASEY.

The PRESIDING OFFICER. The Senator from Louisiana is recognized.

LOUISIANA OILSPILL

Mr. VITTER. Mr. President, representing Louisiana in the Senate, along with my colleague, Senator LANDRIEU, you can imagine I have been focused exclusively on the ongoing oil spill, the leak, the ongoing flow that we and the country are battling. Because it has been almost a week since I have been in Washington and on the Senate floor, I wish to use the opportunity to briefly give an update from my perspective.

Along with many other officials, industry folks, interested citizens, I have been all through and up and down the coast as well as offshore. I had the pleasure of traveling with several Cabinet Secretaries and other Members of our congressional delegation last Friday, going offshore to look at the site of the former rig, the site of the ongoing spill or leak, very closely. I also took another helicopter tour later that day. I have been in all the effected coastal communities, St. Bernard Parish, Plaquemines Parish, which encompasses the mouth of the Mississippi River and beyond, lower Jefferson. I reached out to folks daily—local elected officials and leaders, the industry, Federal agencies, the Coast Guard and others working on this ongoing crisis and the Governor in the State—who were extremely proactively engaged.

Having done that, again, I wish to give a brief report to my colleagues and my fellow citizens. Obviously, I think we need to start in remembering that this is a great human tragedy and that started with the apparent loss of 11 lives. I think it is very important to start all our discussions and recollections about this incident with that human tragedy and with those families. As the media and others cover the environmental danger which is great, the economic impact which is enormous, I think sometimes those families, that enormous human loss is a little glossed over. So I certainly want to stop and reflect on that again and continue to offer my heartfelt thoughts and prayers to those 11 families who were the most impacted, who have suffered the most. I say a prayer for them every day, as do so many folks in Louisiana. We will continue to lift those families.

Second, this is an ongoing challenge and crisis because, as I said a minute ago, this leak, this flow continues. It has not stopped yet. Of course, priority No. 1 of everyone involved is to stop the leak, to stop the flow. It is a little difficult to estimate exactly what that flow is, but the best guesstimate—and it is an art, not a science—is about 5,000 barrels a day.

To put that in perspective, already, as of 4 or 5 days ago, that meant the product leaked surpassed all the spill, all the events combined from Hurricanes Katrina and Rita. That was a big event, so this has already surpassed it 4 or 5 days ago. If that leak rate is constant and continues, 5,000 barrels a day, then in about another 35 days we will equal the volume leaked from the Exxon Valdez. That is a very real threat to equal or surpass that amount of oil. It is a huge event.

There is lots of activity going on at the wellhead in that area to try to control and stop the leak. There are multiple plans. I guess plan A, if you will, is to close off the valves that should have been shut down automatically through the blowout preventer. Needless to say, there was a massive failure in terms of that automatic closedown, which is supposed to happen at multiple levels. But there is ongoing effort to send underwater robots down to the floor of the gulf and shut down those valves. Unfortunately, that has not worked yet.

Plan B is to put out a large, constructed box or dome to cover the part of the gulf floor where the leak is coming from and then to pipe up the material, to vacuum the material in a controlled way from there to the surface and store it. That box or dome has been constructed. It will be sent out to the site in the next 48 hours. So that attempt will start. This technology has been used before in other spills but never in anything similar to this depth of water, 5,000 feet. It has been used in 400 feet, 500 feet, not 5,000. That is a big difference, which brings up all sorts of engineering challenges because of the enormous pressures at that depth of water.

Plan C, if you will, is to drill a relief well—in fact, two relief wells. That work has already begun, to relieve the pressure on this well and to bottle it, to put mud and cement down there to stop the flow from the existing well. That can work and that will work. The problem is that will take 60-plus days, 60 to even 90 days. That work has begun.

In addition to that work to stop the leak in the immediate area of the leak, the Coast Guard and BP and others in the industry are using dispersants and other methods of trying to mitigate the ongoing flow.

That is one category of very important work. There is a second category of extremely important work; that is, all the work that is underway to protect the Louisiana coastline and marshes, as well as similar work in neighboring States: Mississippi, Alabama, and Florida.

I have to say, last Friday, when I took that plane ride with the Cabinet Secretaries, I was extremely concerned that all that coastal protection planning and execution had to go through BP. It was very evident to me that challenge and that end of the endeavor was bigger than BP, and bigger than

any single company. I was concerned that was a bottleneck. I was not arguing in any way that BP is the responsible party under Federal law, that BP had enormous monetary responsibility that flowed from that—nobody is arguing with that. But operationally, I didn't want all that crucial coastal protection, marsh protection activity to be stalled or delayed because it had to fit through that bottleneck.

I think the good news from over the weekend is that old system was blown up and that bottleneck was relieved. I particularly wish to compliment and commend ADM Thad Allen, whom the President appointed on Saturday to be the Federal coordinator of this entire effort. I think he recognized, at my urging and that of many others, that having all that coastal planning and execution flow through BP was a problem and a mistake. So that has been corrected.

As of Friday, detailed planning, in terms of coastal and marsh protection efforts, was not getting done by BP. Frankly, it was not getting done by the Federal authorities—the Coast Guard or anyone else. But local and State leaders stepped in, the folks who know that coastline and that marsh area the best stepped in and they have provided those detailed plans over the last several days. So over that time period, in particular from Friday on, individual parishes, in coordination with the State, in coordination with many experts, have developed parish-by-parish plans to protect the coastline and the marsh. That has been a very strong effort; again, pulling together many resources, many levels of leadership, folks who know the coast, the terrain and the marsh like the back of their hands. So that void has been filled, thanks to that leadership and vision by local leaders in strong coordination with Governor Jindal and the State.

Now those individual parish-by-parish plans are ready. They are being tweaked, they are being improved, but they are ready. The next step is for the Coast Guard to formally approve those plans. That has been done on a preliminary basis, the first version of those plans, but most of those plans now have supplements. The Coast Guard needs to quickly and timely approve those supplemental plans. I talked to the Coast Guard leadership yesterday afternoon and urged them to do that in a very time-sensitive way, and they assured me that was happening. Once that happens, BP automatically is on the hook to pay for implementation of those plans. That takes no additional approval or signature from BP. That is automatic under Federal law. Then the plans need to be executed, either through BP or independently by using fishermen in the area, by using other contractors or otherwise. That is a decision of the locals and the State. I think that process is moving in a very good direction and is well underway.

Let me close by focusing on another big category of concern that I share

with so many others; that is, the concern about economic impact starting with the folks who have been hit and affected the most, the fishermen of Louisiana, oystermen, shrimpers, and the fishery industry. Already, as of at least Sunday and Monday, this is having devastating economic impact on those folks. Our hearts go out to them. Our prayers go out to them as well. I have been working with many others to try to get them the help and relief they need, in particular focusing on four categories of activity. First of all, when I talk to local fishermen in Saint Bernard and lower Jefferson and Plaquemines, all through Louisiana, they all say the same thing. They don't want handouts. They don't want a big Federal program. They want a job. They want a paycheck for hard work. That is their lives, that is their tradition, that is their spirit. They just want that to continue. So, first of all, all efforts are being made to hire them, in what is called the Vessels of Opportunity Program, to be the backbone of this coastal and marsh protection response. I have talked to both local and State leaders and BP, and we are all in agreement that a hyperaggressive effort needs to happen to hire as many of those fishermen as possible to man that coastal marsh protection effort.

Second, that is not going to take care of all the immediate need. I am pushing strongly to make sure BP holds to its promises of setting up a hotline and a program of getting quick compensation into the hands of affected families who are suffering economic loss. I talked directly with the CEO of BP yesterday about this. He assured me that was being done. That would mean quick checks to people and families who needed it without any requirement that those folks sign their lives away or cap their claims or sign away future claims. I am going to work very hard to enforce that personal promise. In fact, today, I am setting up a hotline in my office. It will be advertised on my Web site, [www.vitter.senate.gov](http://www.vitter.senate.gov), to ensure that program is developing as promised. If anybody out there, fishermen or others who are applying into that program, is treated differently, I urge them to call this hotline and we will get all over that immediately and try to correct that situation with BP.

Third, in terms of helping that local industry, of course we are looking medium and long term in terms of full economic damages. BP is the responsible party. They are responsible for those economic damages. In addition, we have an OPA trust fund under Federal law which, at present, has a \$1.6 billion balance, funded since the Exxon Valdez incident specifically to cover these sorts of direct economic impacts and balances. So I am very focused on that.

Fourth, additionally, there is an outpouring of citizen private support to help these families.

I am not directly involved, but I know several organizations under the

umbrella of the United Way are leading fundraising efforts to directly help these families.

But as this ongoing challenge and crisis continues, that will continue to be a prime focus of mine: the families directly impacted, the fishermen, the oystermen, the shrimpers, their families who, after suffering through so much of the Katrina and Rita, were sort of hit below the belt yet again.

I will continue obviously, with Senator LANDRIEU and others, to stay very focused on this ongoing crisis to do all the sort of work I have described. I would ask my colleagues to be sensitive to that and to be aware of that. In particular, there is going to be, and there has to be, enormous discussion about policy, Federal and other policy, coming out of this disaster.

We need to look at mandated technology. We need to look at procedures. We need to look at the current liability cap and the OPA trust fund. All of that is important. But as we begin to do that, my first request would be that we all realize that down in Louisiana off our coast in the gulf, in the real world, there is an ongoing crisis that still continues. The leak is unabated. The flow is unabated.

I would ask all of us to be sensitive to that so we are not diverting attention or resources away from that ongoing crisis. The work needs to be there right now to shut down the flow of oil and to protect our coastline. Many Members, Democrats and Republicans, have offered their support to me and Senator LANDRIEU. We both deeply appreciate that and we look forward to working with everyone in this body on this ongoing situation.

I yield the floor.

The PRESIDING OFFICER. The Senator from Delaware.

Mr. KAUFMAN. Mr. President, I ask unanimous consent to speak as in morning business.

The PRESIDING OFFICER. Without objection, it is so ordered.

PUBLIC SERVICE RECOGNITION WEEK 2010

Mr. KAUFMAN. This week, once again, we celebrate Public Service Recognition Week.

Public Service Recognition Week provides us all a chance to reflect upon the contribution made by those who serve in government.

All throughout the week, the Partnership for Public Service, a leading nonprofit, nonpartisan organization dedicated to honoring those who work in government, will be hosting informative programs across Washington.

One of the most exciting moments during the week is the announcement of this year's finalists for the distinguished Service to America Medals, or "Sammies." This year, once again, the crop of finalists is outstanding, and the winners will be announced at the Partnership's annual Service to America Gala in September.

During last year's Public Service Recognition Week, I delivered the first in a series of weekly speeches from this

desk honoring great Federal employees. Now, 1 year later, I am proud to continue this effort today by recognizing my sixtieth great Federal employee, along with a few others who have won Service to America Medals in the past.

Anh Duong has worked for the Naval Surface Warfare Center, in Indian Head, MD, for 27 years. But her relationship with the U.S. Navy goes back farther. She came to this country after escaping Vietnam as a teenager, having fled by helicopter to a Navy vessel offshore. After coming to the United States, Anh obtained a degree in chemical engineering and computer science from the University of Maryland.

After graduation, Anh began working at the Naval Surface Warfare Center as a chemical engineer, and from 1991-1999, she oversaw the Center's advanced development programs in high explosives. From 1999-2002, she worked as the head of its programs to develop undersea weapons.

After the September 11 attacks, when our Armed Forces were given the mission to defeat the Taliban, it was Anh who was asked to develop a thermobaric bomb that could be used to reach deep into Afghanistan's mountain caves, where Taliban fighters were hiding. She and her team were only given 100 days to prepare such a weapon for use. They did it in 67 days.

Since 2006, she has been working with the Naval Criminal Investigative Service to create mobile battlefield forensics labs to help quickly identify those behind terrorist attacks. Anh Duong was awarded the Service to America Medal for National Security in 2007.

Another dedicated Federal employee, who won the Service to America National Security medal in 2005, is Alan Estevez. Alan is the Principle Deputy Assistant Secretary of Defense for Logistics and Military Readiness.

The old adage says that "an army runs on its stomach." In fact, a modern military runs on much more than that. There are thousands of pieces of equipment and supplies that need to be transported in and out of an area of operations. Alan has been working since 1981 to make our military logistics system more efficient.

Over the past several years, Alan has overseen efforts to implement radio frequency identification, or "RFID" technology into our military supply chain. He saw that companies like Wal-Mart were using RFID to track products with a high degree of accuracy and to reduce waste.

Alan's work over the past three decades has saved the military, and the taxpayers, countless dollars and has helped ensure that our troops have the supplies they need to fulfill their missions.

Another Service to America medalist I want to highlight today is Riaz Awan. He served as the Energy Department's attaché in the Ukraine when he won a Sammie for his work to secure the site of the 1986 Chernobyl meltdown.

Riaz won the 2003 Service to America Medal for International Affairs, which recognized the several years he spent living near the site of the Chernobyl disaster and working with the local communities to mitigate its social and economic impact. As part of his work, Riaz oversaw the construction of a new concrete shelter over the former Chernobyl reactor, one of the largest and most complex engineering projects in the world at the time.

Additionally, his work on non-proliferation in the Ukraine has helped prevent terrorists from getting their hands on nuclear materials leftover from the fall of the Soviet Union.

In the same year that Riaz won his award, the Service to America Medal for Call to Service, which recognizes new Federal employees, was won by Alyson McFarland of the State Department.

Alyson had only worked at the State Department for 3 years when she found herself in the middle of a tense diplomatic situation. She was working as a program development officer at our consulate in the northern Chinese city of Shenyang, near the North Korean border. One summer day, in 2002, three North Korean refugees jumped over the consulate wall, seeking asylum.

Alyson was one of the only Korean-speakers working in the consulate, and she quickly became instrumental in communicating with the refugees and authorities from the Chinese and South Korean governments. By playing a key role in supporting the negotiations with the refugees and government officials, she helped enable the asylum-seekers to reach freedom in South Korea. At the time of the incident, she was only 28 years old.

The fifth and final story I want to share today is about the winner of the 2002 Service to America Medal for Justice and Law Enforcement, Special Agent Robert Rutherford won it for his work at the U.S. Customs Service, which has since been renamed as U.S. Customs and Border Protection.

Robert served as the Group Supervisor for the Customs Service's Air-Marine Investigations Group in Miami, and his primary job was to keep illegal drugs from reaching American shores.

Starting in 1999, Robert began noticing a sharp rise in the amount of cocaine and other narcotics being smuggled into the country from Haiti, which was contributing to a rise in local crime.

On his own initiative, Robert worked with his colleagues to form Operation River Sweep to block the Miami River as a trafficking route for drugs. As part of the operation, he led a first-of-its-kind intra-agency task force under the direction of the Customs Service. Between 1999 and 2001, Operation River Sweep made over 120 arrests and prevented over 13,000 pounds of cocaine from reaching Florida communities.

As Robert's efforts met with success, the local crime rate dropped. In order to stay afloat, the drug traffickers

adapted their methods, hoping to outsmart the Customs Service.

However, in 2001, Robert launched a second task force, Operation River Walk, involving over 300 law enforcement personnel from local, State, and Federal agencies. This second task force arrested over 230 trafficking suspects and seized over 15,000 pounds of cocaine and cannabis.

Though the details are different in each case, all five of these stories about Service to America winners send the same message. It is a message of service above self, of motivation to carry out the people's work.

When I first spoke about Federal employees a year ago, I noted the importance of the oath taken by all those who serve in Federal Government. The spirit of that oath, to "support and defend the Constitution" and "faithfully discharge the duties of the office," undergirds the service of every man and woman who has worked as a Federal employee since 1789.

Our work in Congress today is the drafting of a blueprint for recovery, security, and prosperity. The task of building and maintaining these edifices we design will belong to the dedicated and industrious civil servants upon whom all Americans daily rely.

They are the regulators who will restore stability to our financial system.

They are the lawyers who will prosecute terrorists detained overseas.

They are the doctors and nurses who will care for our returning veterans.

They are the aid workers who spread hope and healing around the world.

They are the instruments by which we, the people, secure the "blessings of liberty."

As we mark Public Service Recognition Week, let us all make an effort to thank those who have chosen the path of public service. They are all truly great Federal employees.

The PRESIDING OFFICER. The Senator from Nevada.

Mr. ENSIGN. Mr. President, the American people are tired. They are tired of the government spending money that it does not have while they are forced to make tough decisions about their own family's budgets.

But more importantly, the American people are tired of the government stepping in, blank check in hand, to bail out giant Wall Street firms that were irresponsible with their money. The American people are sick and tired of seeing their hard-earned taxpayer dollars squandered in the name of too big to fail.

One of the most important lessons that we learned from this financial crisis, hopefully we learned, is that the bailouts were unfair. They allowed the government to manipulate the market by picking winners and losers, and they used taxpayer dollars to do so.

Republicans have made this point repeatedly during this debate. Those on the other side of the aisle have accused us of trying to hold up reform. But what we have been trying to do is to

listen to the American people when they demand no more bailouts.

This bill does not address the concerns of the American people. Despite the enormous size of this bill, and its complexity—and believe me, it is truly complex—I do not believe anybody in this Chamber—as a matter of fact, I do not believe anybody on Capitol Hill fully understands this bill.

This bill makes more explicit the ability of the government to continue to pick winners and losers when bailing out irresponsible Wall Street firms. I come from a State where gambling is a big part of our economy. Yet a Las Vegas casino could not get away with half of the gambling that Wall Street does. When people walk into a casino to gamble, they do so knowing that the odds are against them.

But Wall Street takes gambling to a whole new level. They do it because they actually manipulate the odds while someone is playing the game. What is more, Wall Street then asks the government to cover their bets when they can no longer afford to do so on their own.

Can you imagine a casino booking a bad bet and losing money, and then asking the government to bail them out? That is basically what Wall Street did. And this bill continues that ability.

The proof of this is self-evident because we are now debating an amendment that tries to fix that, the Boxer amendment. If this bill did what it claimed to do, we wouldn't be here debating this amendment which, although this amendment sounds very nice, it actually does very little to address the problem of preventing future bailouts. This bill still creates a new government bureaucracy for the purpose of managing bailed-out banks and their creditors. The language of this amendment does nothing to prevent taxpayer money from being used to pay off debts of failed financial institutions. For example, billions of dollars in taxpayer money were used to pay AIG's obligations to Goldman Sachs after the insurance giant collapsed. This amendment does nothing to stop the Federal Reserve from risking even more taxpayer money on these firms in the future. The language of this amendment does not even prevent the government from imposing fees on companies that can be spent to bail out firms.

I regret this flawed bill is on the floor now instead of a bipartisan piece of legislation the American people have been asking for and, quite frankly, deserve. I hope in the process of debate, we can offer amendments that will fix this legislation, that will finally end this too-big-to-fail concept. Instead, the American people are left dealing with the reality that another partisan bill has come to the floor and will probably become law. Another government bureaucracy will be created as a result of this legislation with little regard to the will of the people.

Here we go again. Unfortunately, too much partisanship has gone on in this body. There are several of us working on bipartisan amendments. I hope we can dramatically improve this bill. Both sides have the same objectives. We want to clean up Wall Street. We don't want to do that while hurting Main Street. We want to hold Wall Street accountable, but we don't want to do it in a way that harms people who had nothing to do with the financial crisis.

I hope we actually can end up with a system that ends too big to fail. We already have several financial institutions that are already too big to fail. What to do about those firms is very difficult, very complex, and we have to do it in a way that doesn't mess up our entire financial system and system of credit. I believe we need to take our time, because the expertise to get this right is difficult to get. I don't believe necessarily the Senate or the House has that kind of expertise. We need to take our time on this bill to get it right, to make sure we are doing what we are intending to do.

I yield the floor.

**THE PRESIDING OFFICER.** The Senator from Illinois.

**Mr. DURBIN.** Mr. President, I don't know if there has ever been a perfect law. Maybe the law that was written on stone tablets and brought down the mountain by Senator Moses was a perfect law. Ever since then, human beings have tried to write laws that are good and acknowledge that they are human. Maybe the laws will have to be revisited and changed and revised. That humility comes with this job, because you understand this is an imperfect process. We debate, try to reach compromises and make concessions. Virtually every time at the end, you say: That isn't what I would have written, but that is what the Senate decided to move forward with.

Now we are in the midst of debating this law, 1,407 pages long, called the Financial Stability Act. Why are we doing a bill that looks like a telephone directory? We are doing it because of the recession, a recession which, frankly, hit America harder than anything since the Great Depression. Seventeen trillion dollars was taken out of the American economy. That is more than the value of all the goods and services produced in the United States in 1 year; \$17 trillion yanked out of the economy, and most of us felt it. You felt it in your savings account, your 401(k). You saw it when the shop down the street laid somebody off or closed.

We know this is a real recession that hit America hard, 8 million people unemployed, 6 million people sitting out there frustrated, not even looking for jobs. That is a real recession. How did we reach that? We reached that because of some very bad decisions in Washington and on Wall Street. The decisions in Washington related to the future of housing. Are we going to expand the opportunity to own homes to

people who traditionally did not own them? We thought it was a good idea.

I can remember when my wife and I bought our first home. Our lives changed. We were no longer renters. We were interested in that house and in our block and our neighborhood, our parish, and our community. It is a different look at life. Home ownership is a real American value. We also thought it was a pretty good investment. Stretch to make a house payment. Can we make it? Do you think we can make that monthly payment? If you can, you watch the value of that housing go up and say: Pretty good decision. Nice little house for the family and a good investment.

So we thought in Washington, let's expand that model. There is nothing wrong with where we started. There was nothing selfish about it or outlandish that we would move in that direction. Then came Wall Street. Wall Street said: If this is a good thing, we can make money on it. They took the mortgages people used to enter into with the bank down the street or downtown and sold the mortgages downtown to some other bank. Pretty soon that mortgage went into the business atmosphere and was chopped up in pieces, sliced and diced into securities and derivatives, traded and sold at the highest levels of Wall Street. Unfortunately, it got out of hand. It got so far out of hand that at the end of the day, it collapsed. Home values started coming down; defaults and foreclosures started increasing. People making all the money on Wall Street were sitting in financial institutions that were crumbling around them.

So where did they turn for help? They turned to taxpayers. They asked taxpayers: Bail us out. Come to our rescue. Keep our company in business even though we made some fundamental mistakes.

And we did. There is a good argument as to whether we should have. But I can tell you, having sat in the room where the Secretary of the Treasury and the Chairman of the Federal Reserve said, Senators and Congressmen, if you don't move fast, the American economy is going to collapse, what do you do? I have an education and some experience, but I am not sure I am ready to save the American economy singlehandedly. I took their advice, as did others in bipartisan votes that led to the bailout that saved these institutions.

They showed their gratitude to American taxpayers for saving them from their own malfeasance by declaring bonuses for one another, million dollar checks they gave to one another in congratulations for their economic failure. Naturally, Members of Congress and the American public said: It is disgusting that these people would make these mistakes. Ask the average mom-and-pop family to bail them out with their tax dollars and then give one another bonus checks to reward their misconduct.

That is what brought us here today. That is what this bill is about. This bill is about changing financial institutions to guarantee there will never be another taxpayer bailout, period. Senator BARBARA BOXER of California has the first amendment. It is a critically important amendment. It ought to have every vote in this Chamber. It says: No more taxpayer bailouts, period. That is a good starting point.

But then let's proceed from there. What are we going to do about these institutions to make sure they are held accountable, that they don't get so big their failure jeopardizes the American economy? That is part of this as well, the amount of money they have to keep on hand, the leverage, the liquidity, how they can loan this money, rules of the road to make sure we never get into this recession mess again.

There is another provision in here too, one that I think is equally important. It says we are finally going to create one agency of government that is going to look out for families and businesses across America who can be duped into legal agreements that can explode on them at the expense of their life's savings or their home. It is a consumer financial protection law, the strongest one ever passed in the history of the country.

I heard the Senator from Nevada call it a massive bureaucracy. It is not that. In fact, it is a self-enforcing agency that has the power to make decisions independently of existing agencies of government with one goal in mind: Empower consumers across America to make the right choices. We can't make the final decision about whether you sign that mortgage paper. We shouldn't. But you ought to know when you sign it what you are getting into. What is the interest rate? What is the term of this mortgage? Can I prepay this mortgage without penalty? Those are basic questions people need to be asked and answered. That is what this bill is going to guarantee through the Consumer Financial Protection Agency.

It took a long time to get to the point today where we will have our first vote on this bill. It took much longer than it should have. Senator CHRIS DODD of Connecticut, who is chairman of the Banking Committee, sat down with Republicans, Senator SHELBY of Alabama, over 3 months ago and said: Let's work together. Let's make this a bipartisan bill. After 2 months of effort, they concluded they couldn't reach agreement. At that point Senator DODD said: I will reach out to Senator CORKER of Tennessee, a Republican, and see if I can reach agreement with him for a bipartisan bill. He is on my committee.

They worked for a month. They could not reach agreement. So Senator DODD said: There comes a point where we have to move this legislation. He called this bill before his Senate Banking Committee and invited Republicans and Democrats on the committee to



give their best ideas. How would they change this, improve it? What would you do to this bill?

Republicans filed over 400 amendments to this bill. That is a lot of work. Then came the day of the actual hearing on the bill. The decision was made on the other side of the aisle not to offer one single amendment, not one. Twenty minutes after it convened, it voted to pass the bill out and adjourned.

So when Senators from the Republican side of the aisle come in and say: There is not enough bipartisanship in this bill, I have to tell you, it isn't because of a lack of effort by Senator DODD and members of the Banking Committee. We have tried to engage our friends on the other side of the aisle to help us make this a better bill. We still offer that invitation. There will be bipartisan amendments. There should be bipartisan amendments. But at the end of the day, if we don't make a fundamental change in the economy and the way we manage financial institutions, we will invite another breakdown, and we can't let that happen. There have been too many victims of this recession to let that happen.

President Obama has challenged us to get this done. We do so little around here. It is frustrating. We spent a whole week a few weeks ago, 1 whole week, debating whether we would extend unemployment benefits for 4 weeks. One week of debate, four weeks of extension. The following week we spent an entire week on the Senate floor debating five nominees the President had sent to us out of the 100 sitting on the calendar. All of these nominees were noncontroversial, passed with strong votes. We ate up an entire week on these nominees.

Then we wasted last week when the Republicans mounted a filibuster to try to stop debate on this bill. Three straight votes, Monday, Tuesday, and Wednesday of last week in favor of a filibuster. And finally, thank goodness, several Republican Senators went to their leadership and said: This is a bad idea. We ought to be on the right side of history for Wall Street reform, and we are not going along anymore with the filibuster. At which point it ended, and we started moving to the bill.

Today we may take up the first amendment. I hope we do. There are a lot of things that need to be included in this. Let me tell you one thing I will offer an amendment on which most Americans are not aware of. If you have a credit card and you go to a local business, whether it is a restaurant or a flower shop or to get your oil changed, and you present your credit card to pay for the service or the goods you are buying, you are not only going to pay the shopkeeper, the shopkeeper is going to owe the bank that issued the credit card a percent of what you paid. It is called an interchange fee. It turns out to be a substantial amount of money for retailers. They end up paying these credit card companies a per-

centage of the bill for the use of the credit card. There is nothing wrong with that. There should be a fee associated with the use of credit cards by businesses. But it has reached a point of unreasonableness. It has reached a point of unfairness. Let me give an example.

If I go to a restaurant in Chicago and pay for my dinner with a check, the restaurant turns the check in to the bank. The bank contacts my bank, the money transfers. There is no fee, no cost. However, if I go to the same restaurant and use a debit card, which takes the money directly out of my bank account just like a check, the company that issued the debit card and credit card will charge a percentage of that restaurant check to the owner of the restaurant. That money is coming directly out of my checking account just as a check is.

Why is the credit card company taking as much in a fee from a restaurant as they do with a credit card, where there is at least some question as to whether ultimate payment will be made?

So we are going to have an amendment which addresses the interchange fee and tries to bring some fairness to it. I think it is long overdue. I hope all of the Members of the Senate who believe in small businesses will call them and ask them about the Durbin amendment on interchange fees. You will find, as I have, this is one of the major concerns of retailers and businesses across the United States.

I talked to a CEO of a major drug-store chain yesterday, and he told me his top four expenses for his nationwide chain of drug stores: No. 1, salaries; No. 2, what he called mortgages and rent; No. 3, health care, No. 4, interchange fees—the amount of money his chain pays to credit card companies. It is a huge expense of small business.

We are not saying there should not be an interchange fee. We are saying it should be reasonable, and if it does not involve effort, service, or liability on the part of the credit card company—such as the debit card—it ought to be reflected in the fee that is charged.

The last amendment I submitted is one I think taxpayers across the country ought to pay attention to. More and more each year, the Federal Government is accepting payment by credit card. You can pay for your income tax with a credit card. What does that mean? It means Uncle Sam—the taxpayers—pays an interchange fee to the credit card companies, even though, ultimately, those credit card companies are all being paid.

So in my estimation, it calls for an amendment which says the lowest interchange fee rate should be charged to the Federal Government, so the taxpayers are not subsidizing credit card companies, which they are currently doing with interchange fees that do not reflect the liability involved in the transaction.

This is just one of the aspects of the bill. Some will say: Well, what does

that have to do with the recession? I can tell you, consumer debt and personal debt had a lot to do with the recession. A lot of people, in desperation, turned to their credit cards. A lot of people found the interest rates on their credit cards going through the roof, and a lot of people did not understand why they were so expensive.

We are going to bring this out for debate. Once again, I hope my colleagues who support small businesses, as I do, and believe they are a lifeline to bring us out of this recession will join me in supporting small businesses to make sure we bring some sense to the interchange fees charged on credit cards and debit cards across America.

Mr. President, I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. DODD. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DODD. Mr. President, I just spoke with Senator SHELBY on the phone. We have been working to reach agreement on the so-called too-big-to-fail sections of the bill. I spoke with him, and while he will be coming over shortly and we will have a vote on this early this afternoon, the leaders have to set the time, I presume, that after the respective lunches we will be able to vote on this and the Boxer amendment. I will leave it to the leaders before I make a unanimous consent request.

I want to describe briefly to my colleagues what we have agreed on to, hopefully, resolve this matter of too big to fail.

For over a year, Senator SHELBY and I have been working on ways to end bailouts. We agree that ought to be done. We have had differences in other areas, but we have shared a commitment to ensure that taxpayers would never again be forced to bail out giant Wall Street firms that fail.

Last November, I asked our colleagues from Virginia and Tennessee, Senator WARNER and Senator CORKER, to produce an agreement on how best to resolve failed companies.

They did a tremendous job. I commend both of our colleagues. They worked hard, as did their staffs, to draft language as part of the underlying bill. The package they produced would create effective oversight for large firms and make these firms pay for the risks they pose to our economy and country. Their agreement put a mechanism in place to guarantee that when large firms fail, they fail. The management is fired, creditors and shareholders take losses, the company is liquidated, and taxpayers aren't on the hook.

This is a complicated area, and a number of my colleagues on the other side had raised some reservations. So I

spent the last few months working with Senator SHELBY to clear up any misconceptions people may have had and otherwise address the concerns.

After weeks of negotiations—and, really, months if you consider all of the work that has gone on over the last year—I am proud to say the two of us have an agreement in this area. We intend to offer it as an amendment to the bill early this afternoon.

Let me go over the amendment, if I can. First, most of the provisions stay intact because we agree on the fundamentals of this bill. There will be an orderly liquidation mechanism for FDIC to unwind failing systemically significant financial companies.

Second, shareholders and unsecured creditors will still bear losses, and management will be removed.

Third, regulators will still have the authority to break up a company if it poses a grave threat to the financial stability of the United States. That is important.

Large bank holding companies that have received TARP funds will still not be able to avoid Federal Reserve supervision by simply dropping their banks.

Most large financial companies are still expected to be resolved through the bankruptcy process. The bill will continue to eliminate the ability of the Federal Reserve to prop up failed institutions such as AIG.

These measures represent a fundamental change in our country's ability to protect taxpayers from the economic fallout of having a large, interconnected firm collapse.

These measures will end the idea that any one company is too big to fail.

These measures will prevent large failing firms from holding our country hostage, extorting giant taxpayer-funded bailouts under the threat of economic disaster. So, today, we announce a few changes to the larger package.

First, as I have said, one of the ideas proposed by some of our colleagues, including our friends on the other side, was to create a fund, paid for in advance by the largest financial firms, to cover the cost of liquidating failed companies. This was not in my initial draft offered in November and was opposed by the Obama administration. Other Republicans have now expressed concerns about that prepaid fund because whether they pay in advance or after the fact, these costs will be paid by Wall Street, not the taxpayers. So I have no objection to dropping that provision. In fact, I was rather agnostic on it, as many of my colleagues were. We have the common goal to make sure taxpayers would not bear any costs. That is what we tried to achieve. There are a variety of ways of doing it. There were those who raised concerns about the prepayment program and raised the possibility, or the specter, or the optics that somehow they could be getting a preferred status. That was never the intent, but because people are concerned about the optics of it, we agreed to have a postpayment responsibility,

or fund, that would be borne by creditors or the industry itself, based on whether there were enough assets in the failed institution to pick up the costs of winding down that firm that was failing. So that is where this comes from.

Creditors will be required to pay back the government any amounts they received above what they would have gotten in liquidation. Those who directly benefited from the orderly liquidation will be the first to pay back the government at a premium rate.

Congress must approve the use of debt guarantees. The Federal Reserve can only use its 13(3) emergency lending authority to help solvent companies. Regulators can ban culpable management and directors of failed firms from working in the financial sector. That is an add-on. It makes sense that if someone has been involved in the mismanagement of a company and caused this kind of disruption in the economy, then it requires that they would be banned from engaging in further economic activities.

With this agreement, there can be no doubt that the Senate is unified in its commitment to end taxpayer-funded bailouts.

There are some other provisions that I will run down very briefly: clawbacks of excess payments to creditors. This will allow, from creditors or the failed company, any payments that exceed what creditors otherwise would have received in liquidation. There is 100 percent taxpayer protection through assessments. It maintains the protections in the bill so if the assets in the failed company and clawbacks from creditors are not enough to pay back all the Treasury borrowing with interest, FDIC will charge assessments to large firms, a penalty interest rate. There is a time limit on receivership. Management gets paid last any salaries or other compensation owed executives. Failed companies are paid last after creditors. There is a ban on management from going to work in the financial sector. There is a judicial check in this amendment, IG review, which requires the inspector general and various agencies and Federal regulators to review actions taken under the orderly liquidation authority. Financial company definitions are included, reports and testimony on top of the requirements in the underlying bill, the FDIC will have additional reporting requirements and will have to testify before Congress.

As I mentioned, the 13(3) lending restrictions are only applied to solvent companies, as well. A congressional approval of FDIC emergency debt guarantees is included in this package as well.

So there are a number of provisions, all of which we think basically make sense. We never argued with these ideas at all and the idea of whether it is prepayment or postpayment was an argument that went back and forth without any strong objections. Many of us were trying to figure out the best

way to do this so taxpayers would not be left on the hook. Obviously, I want to leave time for Senator SHELBY who will come over to talk about it. I wanted to give my colleagues an idea of the agreement that I am prepared to support when Senator SHELBY offers this as an amendment.

I see my friend from New Hampshire on the Senate floor. I will be glad to share this information and the other parts of the bill with my colleagues.

I yield the floor.

The PRESIDING OFFICER. The Senator from New Hampshire is recognized.

Mr. GREGG. Mr. President, I rise to speak about another part of the bill. I congratulate the chairman for the work he and Senator SHELBY did on reaching this resolution on too big to fail. It is an important step forward on a critical part of the legislation. I think it shows that there are a lot of places where we can reach a bipartisan consensus in this bill.

It is my sense that the great and very positive work done on resolution authority will—I would hope it will carry over to things such as the derivatives issue, which needs to be worked on, and issues such as underwriting standards and how the regulatory structure is created and how the chairs are moved around in that area. I think all of these issues are fertile ground for reaching consensus. I know the Senator from Connecticut has been constructive in his efforts to reach across the aisle.

This bill can be a very strong and positive piece of legislation. I hope it ends that way. I think this is a strong and good step in that direction, with the announcement by the chairman on the agreement of resolution authority.

I want to speak about a part of the bill that has been ignored because there have been so many big issues. That is what happens when you bring a bill this large to the floor. It is 1,400 pages, and it has a lot of language in it. It had to be a large bill because it deals with a complex issue. Included in the bill is language that was sort of baggage thrown on the train—that is the way I describe it—in the area of corporate governance. To a large degree, by its own definition, it has virtually nothing to do with financial regulatory reform. This language does a series of things: It primarily federalizes corporate law relative to the manner in which stockholders and directors and executives of corporations are treated.

It is not limited to financial institutions but to any publicly traded company. It guarantees what is known as proxy assets under Federal law. That is a right traditionally set up by States. It sets up standards for how directors are elected under Federal law for all companies. That is a right that has usually been reserved to the States. It even puts in place a requirement that corporations disclose certain information that has absolutely no relevance at all to financial reform because it deals with every company in America

that is publicly held, such as the ratio of compensation between different workers within a company and the manner in which boards of directors are elected, whether it is all at once or under staggered terms.

It is a major push by the Federal Government into an arena that has always, historically, been primarily the role of States. It steps all over States rights, in my opinion—the right of shareholders to have companies they are comfortable with and are being well managed for the purpose of returning a reasonable return to the shareholders. It will undermine shareholders' rights, in my opinion, not increase them.

If we look at the proposal specifically, let's take proxy assets. This is a term of art that essentially says that any group of shareholders will be able to put on a proxy statement a proposal for how the company should be run. If someone wants to balkanize a company, there is probably no quicker way to do it than to have unilateral proxy assets for any issue that is of concern or interest to some group that buys shares. This type of language is essentially put in to promote special interest activity. We all hear about how terrible special interests are. This language is special interest language for the purpose of promoting special interest groups—starting with the trial lawyers, of course, but followed up by various people who have a social justice purpose relative to some corporation.

Let's take a group or a company such as McDonald's. Say a group believes they are selling too much food that creates the opportunity for people to eat too much and causes obesity.

You could have a special interest group that was concerned about that buy stock and force a proxy statement on what type of food McDonald's should sell. It does not stop there. Of course, there are all sorts of issues about which special interest groups want to promote and change corporate governance.

How you manage a corporation is supposed to be primarily in the hands of the boards of directors who are answerable to the stockholders. The purpose, of course, is to increase the value of the stockholders as a whole and their return on their investment. In most instances, that is the primary purpose of a corporation. But this Federal access, this proxy access is all about the opposite. It is about pushing agendas onto the management of corporations, through the boards of directors, through the proxy process that is very special-interest oriented and very narrow in its purpose and is not necessarily directed at return on the investment for the stockholders. It has just the opposite effect.

Short-term objectives become the standard of the day under this type of approach rather than a long-term view, which is what most of our boards of directors are supposed to take relative to these decisions. The cause of the day,

the cause du jour, could be any number of things. If it happens to be the activist view of the day, it becomes the issue under corporate governance versus the purpose of managing the corporation well over the long term in order to get adequate return to the shareholders.

It is an inappropriate idea, especially inappropriate for the Federal Government to bury it in this bill. This language applies to every publicly traded corporation in America, not just the financial institutions. Why is it buried in this bill? It should not be in there.

The same can be said of the way this bill, this language approaches directors and what the shareholders' rights are relative to directors. These have historically been State decisions. In fact, the State of Delaware, which is obviously the leading State on the issue of corporate governance and has developed a uniform corporate governance structure which a lot of States have adopted, including my State of New Hampshire, which basically tracks Delaware to a large degree—that has been the law of the land for all intents and purposes, settled law, predictable law, the purpose of which is to have fair and adequate corporate governance, where the directors are responsible to the shareholders under a structure that everybody knows the rules and which is controlled by the States.

Yet this bill comes in and does fundamental harm to that. For what purpose? Because there is an agenda in this Congress to usurp States rights to be able to manage corporate law and to put in place of it opinions and ideas which are only supported by a very narrow group of special interests that basically have gotten the ear of people in this Congress. That is the ultimate special interest legislation.

The implications for these companies is, it is going to be darn expensive, if you are a small- or middle-sized company, to deal with this type of Federal interference with the management of the company and the proxy process. It is a very inappropriate initiative.

Furthermore, this creates an atmosphere where nobody is going to know who is governing what because you are going to now have State law and you are going to have Federal law and you are going to have the SEC whose responsibility will increase dramatically. We already know the SEC is strained to do what we have asked them to do. They have some big responsibilities. They have big responsibilities in the financial reform area. They have big responsibilities in corporate governance, generally. To push this further burden on them is going to be very difficult for them to meet. I happen to be a very strong supporter of having a robust SEC, but we should not burden them unnecessarily with a whole new set of corporate governance rules, which are already adequately and appropriately addressed by State law, primarily Delaware State law but other States which have their own corporate rules.

More important, we should not undermine the rights of stockholders across this country to be able to get a reasonable return on their investments by being reasonably assured that their management—specifically, the directors of the company—are working for the purposes of the company's financial return and strength versus for the purpose of some special interest group that comes in and wants to put special interest legislation in the middle of the corporate governance effort, which is exactly for which this language is proposed. That is why it is here.

The reason this language is put forward is because there are a lot of self-proclaimed social justice groups in this country that decided they want better access to corporate boards and have this Federal proxy access which will basically balkanize, as I said earlier, the process of governing and leading these businesses in which most Americans are invested.

The vast majority of Americans in this country either have a pension fund, IRAs, 401(k)s or are personally invested in the stock market. Why do they invest? They invest to get a reasonable return on that investment, either in the way of appreciation or in the way of dividends or maybe a combination. That is what they do. Most of the savings—a lot of the savings in this country are tied up in that.

Why would this language appear which will basically undermine those stockholders' rights and ability to presume and expect that their directors are going to be managing for the purposes of the stockholders-at-large versus for a single interest group within the stockholder group that happens to want to put a social justice agenda into the management of that corporation? It makes no sense at all, unless you happen to be a special interest group.

We rail around here all the time. I hear, ironically, from a lot of groups that are sponsoring this language, such as Public Citizen, that they are against special interests. Yet here we have the most significant piece of special interest legislation in this whole bill, an attempt to bootstrap special interest groups' social agenda and force them on corporations and stockholders who would otherwise not pursue their agendas because they are interested in getting a return on their investment. It is going to, as I mentioned earlier, make it much more difficult for us to have a vibrant stock market and a corporate structure in this country which is rational, and it certainly will undermine significantly States rights in the area of corporate governance, which historically had primary responsibility for setting up the rules by which our corporations operate.

I hope that as this bill moves down the road, this type of language, which is extraneous—totally extraneous—to the financial reform effort because it affects all public corporations and,

ironically, the three financial corporations which are at the core of the problem we had in 2008 relative to visibility—AIG, Lehman, and I believe one other, maybe Citibank—had a couple of these rules in place anyway. Obviously, they had nothing to do with reducing the implications of the event. Rather, this language is simply put in because some group got somebody's ear. I hope it will be taken out before we get to the end of the day.

I yield the floor.

The PRESIDING OFFICER (Mrs. HAGAN). The Senator from Illinois.

Mr. BURRIS. Madam President, roughly 2 years ago, the American economy stood on the verge of collapse. After years of growth and seemingly endless prosperity, the honeymoon was suddenly over. The bubble burst. The world was plunged into recession. Banks began to fail, foreclosures skyrocketed, businesses struggled, and many Americans lost their jobs. Working families saw their hard-earned economic security evaporate almost overnight. Some of our largest and most respected financial institutions were forced to close their doors and others were in imminent danger.

In Washington, policymakers found themselves face to face with the worst economic crisis since the Great Depression. They took action. They were forced to make some difficult decisions, but they stopped the bleeding and set America back on the road to recovery.

It is well known that reckless actions by large Wall Street firms helped get us into this economic mess. These companies skirted rules and regulations. They gambled with the securities of the entire financial system, and they lost.

But my colleagues knew that if these large institutions collapsed, they would bring down the rest of our economy with them. They had become, as we say on this floor, too big to fail.

In the face of the potential catastrophe, many of my colleagues summoned the kind of political courage that is rare in this town. They bit the bullet and voted to bail out these large firms, not because the firms deserved government help but because it was the only way to stop this recession from turning into a depression.

It must have been a painful decision, but it provided stability at a volatile moment. It propped up ailing markets all over the world and helped pull this country out of an economic tailspin.

Today, our recovery remains fragile, but we are moving in the right direction. Too many Americans remain unemployed, but the economy is starting to grow again. Key indicators are finally turning around.

As this Chamber considers Wall Street reform, I believe it is time to make sure this can never happen again. Let's protect our financial system from the kind of recklessness and abuse that has cost us so much. Let's make sure we never again will be forced to prop

up big banks or risk total collapse. Let us end too big to fail.

As a former banker, I have a deep understanding of the role our financial institutions play. Banks help direct investment to local communities. They provide credit to small businesses and security to working families. When they make bad decisions, they deserve to suffer the consequences of those decisions. That is how our free market system works.

When big banks try to get around these responsibilities, when they package these risk investments and sell off the risk to someone else, that is not banking, that is gambling. Without commonsense regulations and vigorous oversight, Wall Street becomes a casino. I heard my distinguished colleague from Nevada mention that Nevada is the gambling capital of the world. But Nevada would not even buy some of these odds in which some of these banks are involved.

Sometimes these companies get lucky and their bets may pay off. But other times they are not so lucky. That is when they look to working families to either bail them out or suffer a second Great Depression.

We need to make sure Americans never have to face this choice again. We have to prevent firms from growing so large and reckless that they threaten our entire economy. That is why I support the bill introduced by Chairman DODD and say that it is a good bill, it is a strong bill which will end taxpayer bailouts, restore oversight, and set basic rules of the road so we can make sure too big to fail is a thing of the past.

This bill will institute the Volcker rule, which will both restore and modernize some of the key protections of the Glass-Steagall Act of 1933. I am also cosponsor of an amendment that is coming forward in this regard. I really support us going back to Glass-Steagall, having been a banker during those days when you couldn't invest in insurance companies, you couldn't invest in mortgage banking activity, and you had to be a commercial bank that took in the lending and the security of people's assets and made loans in that regard. So this would help prevent fraud, discourage conflict of interest, and keep banks from growing so large they threaten our economic security.

The bill would also give us the tools to monitor big banks for risky behavior so that we could crack down on the irresponsible practices that caused this mess in the first place.

I urge my colleagues to pass this bill as it will be amended, and I call upon them to join my good friend Senator BOXER in passing her amendment, which will help us bring down large unstable institutions without taxpayer bailouts. Taxpayers aren't going to take it anymore. We aren't going to be bailing out these big institutions only to have them turn around and pay huge bonuses to their top officials.

Over the past 2 years, we have made great strides in helping to turn our

economy around. In the last Congress, Members of both parties did what was necessary to stop the recession from deepening. Then, a little more than a year ago, I was proud to join many Members of this body in passing the American Recovery and Reinvestment Act—a landmark bill that continues to bring prosperity back to communities all across this country. As a result of these bold actions, our economy is finally on the right track.

So let us in this body, at this time, finish this job. Let's pass this Wall Street reform bill, as amended, so that we can establish the basic rules of the road and allow our free markets to thrive again. Let's end too big to fail so no large bank will be able to gamble away our economic security. Let's do it now because the time is now.

I yield the floor.

PASSING OF ERNIE HARWELL

The PRESIDING OFFICER. The Senator from Michigan.

Mr. LEVIN. Madam President, I wish to start with a poem in honor of Ernie Harwell, who passed away yesterday. This is the way, for decade after decade, the great broadcaster of the Detroit Tigers started when the first game of the season came along.

For, lo, the winter is past,  
The rain is over and gone;  
The flowers appear on the Earth;  
The time of the singing of birds is come,  
And the voice of the turtle is heard in our land.

Well, for four decades a man named Ernie Harwell would recite those words. He would recite them at the beginning of the first baseball broadcast of spring training, and those are the words that would tell our people the long, cold winter was over.

Ernie was the radio voice of the Detroit Tigers for 42 years. During that time, there may have been no Michiganian more universally beloved. Our State mourns today at his passing yesterday evening, after a long battle with cancer. He fought that battle with the grace and good humor and the wisdom Michigan had come to expect and even depend on from a man we came to know and love.

This gentlemanly Georgian adopted our team and he adopted our State as his own, as did his family. His career would have been worthy had he done nothing more than bring us the sound of summer over the radio, recounting the Tigers' ups and downs with professionalism and wit, as he did for all those years.

Without making a show of it, Ernie Harwell taught us in his work and his life the value of kindness and respect. He taught us that in a city and a world too often divided, we could be united in joy at a great Al Kaline catch or a Lou Whitaker home run or a Mark Fidrych strikeout. He taught us not to let life pass us by, in his words, "like the house by the side of the road."

In 1981, when he was inducted into the Hall of Fame, Ernie told the assembled fans what baseball meant to him, and these were his words:

In baseball, democracy shines its clearest. The only race that matters is the race to the bag. The creed is the rulebook. Color merely something to distinguish one team's uniform from another.

The was a lesson he taught us so well in everything he did in his life.

I will miss Ernie Harwell personally and deeply and fondly. All of us in Michigan will miss the sound of his voice telling us that the winter is past, that the Tigers had won a big game or that they would get another chance to win one tomorrow. We will miss his Georgia drawl, his humor, his humility, his quiet faith in God, and the goodness in the people he encountered. But we will carry in our hearts always our love for Ernie Harwell, our appreciation for his work, and the lessons that he gave us and left us and that we will pass on to our children and to our grandchildren.

Madam President, I yield the floor, and I suggest the absence of a quorum.

Ms. STABENOW. Madam President, today I pay tribute to an extraordinary man who passed away yesterday at the age of 92 years old: Ernie Harwell.

For 42 years, families throughout Michigan tuned into their radios and welcomed Ernie's signature voice into their homes as they listened to him call Detroit Tigers games. When he retired in 2002, Senator LEVIN and I submitted a resolution, which the Senate passed, celebrating his achievements and congratulating him on his many years of service. Today, I join with millions of people in Michigan and around the Nation in wishing Ernie a final farewell.

His accomplishments were many, and he will always hold a special place in our hearts and in our memories. He was the first active broadcaster inducted into the Baseball Hall of Fame, and for good reason. In 1948, when he was calling games for a Minor League team in Atlanta, they actually traded Ernie—their announcer!—for a backup catcher from the Brooklyn Dodgers. He joined the Detroit Tigers in 1960 and during his tenure, he missed only two games—one for the funeral of his brother and another when he was inducted to the National Sportscasters and Sportswriters Association Hall of Fame.

His most memorable broadcasts include the broadcasting debut of Willie Mays in 1951, Bobby Thomson's "shot heard 'round the world" that same year, and Hoyt Wilhelm's no-hitter against the New York Yankees in 1958. Ernie brought to life, through the medium of radio, the performances of some of baseball's greats, such as Sparky Anderson, Kirk Gibson, Al Kaline, Denny McLain, Alan Trammell, and so many others.

He loved the people of Michigan, and we surely loved him back. In 2009, he said, "I deeply appreciate the people of Michigan. I love their grit, I love the way they face life, I love the family values. And you Tiger fans are the greatest fans of all. No question about that."

Today, Tigers fans everywhere mourn the loss of the great man who gave us so many wonderful memories over the years. I offer my deepest condolences to his beloved wife of 68 years, Lulu, his two sons and two daughters, and his many grandchildren and great-grandchildren. Although Ernie has left us in this world, I know that he will live on in the memories of every Tigers fan.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. NELSON of Florida. Madam President, I ask unanimous consent the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. NELSON of Florida. I ask consent I be allowed to speak as in morning business.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### OILSPILL THREAT

Mr. NELSON of Florida. Madam President, we have a huge potential economic and environmental disaster in the Gulf of Mexico that is occurring as we speak. It was on an exploratory rig. It is almost unbelievable how far they can now drill beneath the surface of the water. In this case it was 5,000 feet, and then, at the ocean bottom, they were able to drill another 13,000 feet down to find a pocket of oil, all of which caused this explosion because of the pressure of the oil and the gas, the natural gas, creating such an overpressure that it exploded at the wellhead at the sea bottom. A device, a so-called blowout preventer, that had three safety mechanisms in order to stop the flow of oil in the case of a blowout—none of those three safety mechanisms have worked.

The first was a mechanism that would be activated by a switch 5,000 feet up from the sea bed on the surface of the Gulf of Mexico on the floating exploratory rig. There were actually two switches. One was flipped closer to the surface by workers on the rig, who unfortunately lost their lives and they have not been found. The second switch was at a higher level. I think they refer to it as the bridge. Those workers were rescued. They confirm that switch was flipped, which was to automatically cause the first safety device to go into activation, which was to drive metal plates like pistons together over the wellhead to cut off the flow of oil as it was gushing upwards from the pressure beneath. That activation mechanism did not work.

The second safety mechanism was one called a dead-man switch; that is, whenever power was interrupted, automatically the second safety mechanism was to activate, driving those metal plates together to shut off the flow of oil. That did not work, as well.

The third safety mechanism was to use robotic submersibles that are quite sophisticated, that have manipulator capability even at that depth, the depth of a mile, to go in and physically

get hold of a handle, an actuating device that would literally pump a hydraulic pump to drive the plates together to shut off the well. That third safety device did not work either.

This safety device, referred to as a blowout preventer, was designed and built by a company that was contracted to BP, British Petroleum, called Transocean. We now know from the Times of London, in a published article over the weekend, that as far back as 10 years ago, in the year 2000, British Petroleum had been concerned with the safety devices working and had asked Transocean, which built the devices, about this. I asked the CEO yesterday, the CEO of British Petroleum, what occurred 10 years ago. You were put on notice there was a safety mechanism that maybe was not working. He said that was raised and they worked it out.

Apparently, 10 years later, these safety devices did not function—so that they worked it out.

As you know, what is happening, the initial results provided by BP are that it was 1,000 barrels of oil a day. The Coast Guard has estimated that it is now five times that much and we are waiting for updates. So what is gushing from the ocean floor below is 5,000 barrels of oil a day. That is in excess of 220,000 gallons of oil a day that are coming into the waters of the Gulf of Mexico. It has created this slick that is now, because of the southeasterly winds, to start encountering the Barrier Islands off the southeast coast of Louisiana.

Lord knows where this is going to go. So what do they do now? Right now, they are constructing a fancy dome. This is a multistory structure, probably 10 times my height, that has worked in other blowouts but only at depths of 300 and 400 feet.

They have to try to place this dome 5,000 feet deep, over the wellhead, to see if they can then collect that escaping oil into this dome and then run it up a pipe to a transport and collect the oil there.

But, by the way, we do not know that it is going to work at 5,000 feet because of the pressure. We do not know if they can actually locate it 5,000 feet over the wellhead. What comes up if they do—and collect it—is not just oil, but there would be a rush of oil, then there would be a rush of natural gas, there would be a rush of seawater, and all along having sand corroding the inside of that pipe like sandpaper as it rushes up the pipe 5,000 feet to the surface tanker.

Let's hope it works. Because if it does not, then we have to wait 3 months for the rescue well that is presently being dug from the side, to go down 13,000 feet to the pocket of oil, to start sucking the oil out through the rescue well, thereby relieving the pressure up through the defective well that exploded. They will have to, in fact, drill not one but two rescue wells from the side.

But the estimates are that will take 90 days. If this dome does not work, which they are to insert in the ocean in the next few days, then we are looking at the possibility of that oil continuing to gush for 3 months. You can see after 2 weeks how much of an oil slick there is out there.

You can imagine, if you go on for another 13 weeks, how that could start to cover the Gulf of Mexico and much worse as the prevailing winds from the south would carry it onto some of the world's most beautiful beaches, those along the northwest coast and the gulf coast of Florida.

But, oh, by the way, there is another threat now. That is something Mother Nature has designed, known as the Loop Current. The Loop Current is a current of water that comes up the western side of Cuba, in between Cuba and the Yucatan Peninsula of Mexico, up into the northern Gulf of Mexico, loops and comes to the south, off the southwest coast of Florida, loops down around the Florida Keys and turns northeast and northward, hugs the Florida Keys, becomes the Gulf Stream, which hugs the Keys. Those delicate coral reefs, 85 percent of North America's coral reefs are in the Keys. And then it hugs the shore of Florida along the southeast coast all the way up to central Florida, to Fort Pierce, where it then leaves the coast of Florida, goes across the Atlantic Ocean and ends up over close to Scotland. That is the Gulf Stream. That was the stream that 500 years ago used to carry the Spanish Galleons, along with the wind, back from their discoveries of the New World as they went back to Europe.

You can imagine, if the spill gets so big in the Gulf of Mexico that then it encounters the Loop Current and that spill then starts carrying that oil down the southwest coast of Florida, around the Florida Keys, hugging the Florida Keys and the coral reefs and up the east coast of Florida, we are looking at potential major economic and environmental loss.

So the question is: What do we do? Well, first of all, I have not only requested but, in my kind of mild way, have strongly suggested that we stop all exploratory drilling, at least until the investigation that many of us in this Chamber have asked for, until that investigation is over, as to what went wrong and what we can do to prevent it in the future.

Oh, by the way, that is not going to be a few weeks' investigation. By the time you get through with all this, it is going to be months. So we should not be doing any more exploration with the possibility of more explosions such as this. I did not say production wells; they need to keep producing.

This risk, this blowout, was in an exploratory rig. That ought to be stopped. I asked the CEO of BP yesterday: Have you stopped exploratory drilling?

He says: Yes.

I said: Where?

He said: In the Gulf of Mexico.

I said: How about worldwide?

He said: No; only in the Gulf of Mexico.

Well, what should the President do, other than what he is doing; that is—and I give credit where certainly credit is due—the operation being taken over by the top four-star Admiral of the Coast Guard, since they have the lead. I have talked to the Chairman of the Joint Chiefs; the U.S. Navy is fully supporting the lead, which is the Coast Guard; all the agencies of Government; NOAA, Dr. Lubchenco; the Department of Interior, our former colleague from the Senate, Secretary Ken Salazar. I mean, you can go on down the list. They are all pouring in to try to help because we have a disaster of monumental proportions that is in the making and ruining peoples' lives, their livelihoods, their incomes, their way of life, their culture. We are talking about all of the above.

So I strongly suggest to the President that he ought to abandon his 5-year plan that was for offshore drilling in the Outer Continental Shelf, but which he proposed, at least in the Continental United States, he proposed it only in the Gulf of Mexico and off the mid-Atlantic coast. I suggest he withdraw that. If he does not, I believe it is dead on arrival.

Where do we go from here in the future? Potentially, we are looking at extraordinary financial loss. So I asked the chairman and CEO of British Petroleum yesterday afternoon, I said: You realize the existing law on liability says you handle the cleanup costs but that the existing law has a cap on your liability after \$75 million. Do you agree that the economic loss is going to exceed \$75 million?

He said: Yes.

I said to him: You have been saying on TV that you think British Petroleum will be the responsible party and take care of this. When it exceeds \$75 million, are you going to accept all that liability?

He said: We will work that out.

I said: Well, if I understand that, as far back as 2000, your company had a problem with Transocean and their safety devices and the blowout preventer. Are you not going to have some considered lawsuit against Transocean for a defective piece of equipment?

He said: We are going to work that out.

So I suspect what we are going to see is some of the most enormous and complicated lawsuits you have ever seen, with a lot of finger-pointing that is going to be going around many different circles, and the question of liability for all those people who are going to be losing their jobs and their livelihood and their cultures if this gusher, this underwater volcano, is not cut off. I suspect what we are going to see is an attempt to avoid that economic liability. Therefore, that is why Senator MENENDEZ and Senator LAUTENBERG and I filed, Monday night, a

bill that will lift that liability cap from a meager \$75 million to \$10 billion, because you can see that \$10 billion economic loss is not an unrealistic figure and is what could happen if this oil continues to gush for another 3 months.

Well, let me complicate things a little bit. Because if the gusher continues for 3 months, you know what starts on June 1? Hurricane season. Do you know it has been historically a fact that several hurricanes brew in the month of June in the Gulf of Mexico? So can you imagine a big part of the Gulf of Mexico being polluted with oil and suddenly having that all stirred up with the complications of a hurricane.

This is not a pretty picture. It is a major environmental and economic disaster of the most gargantuan proportions that we can ever imagine.

For my final comments, let me say, I have, this Senator, often been derided, derided for standing for the economic and environmental interests of my State, my State of Florida, which has more coastline than any other State, save for Alaska, and certainly has more beaches than any other State, for trying to protect those interests as well as the interests of the U.S. military, since most of the Gulf of Mexico off Florida is the largest testing and training area for the U.S. military in the world.

From two successive Department of Defense Secretaries, Rumsfeld and then Gates, I have in writing that the policy of the Defense Department is in place that oil activities and oil structures are incompatible with the testing and training necessities of the Department of Defense in preparation for our national security interests. This Senator will continue to protect all of those interests.

It is my hope people will understand that the tradeoffs of drilling close to Florida are simply not worth the risk. Why is that? Because of the statistics of the Department of the Interior concerning undiscovered oil in the Gulf of Mexico. Ninety percent of that oil is not off of Florida; it is in the central and western gulf. From the statistics of the Department of the Interior, only 10 percent of that undiscovered oil is off Florida. Is it worth the risk for that de minimis oil to have future potential economic and environmental disasters? Clearly, the answer from this Senator is as it has been for over 30 years that I have been waging this battle, first as a young congressman and now in the position of representing all of Florida: The tradeoff risk is not worth it.

I wanted to bring this to the attention of the Senate. Unfortunately, this story is a continuing one because although this story began over three decades ago, it is still a drama that continues to unfold with tragic consequences.

I yield the floor.

THE PRESIDING OFFICER. The Senator from Vermont.

Mr. SANDERS. Madam President, as soon as I possibly can, I intend to bring

up an amendment which calls for transparency at the Fed. I must tell my colleagues that this amendment is one of the more unusual amendments that has been brought up in the Senate, I suspect for many years, because of the rather strange coalition that has come together around it. How often do we have the AFL-CIO, a progressive organization, and Freedom Works, a very conservative organization, supporting the same effort? How often are the SEIU, the largest union in America; moveon.org, 5 million members as a progressive organization; and Public Citizen, another progressive organization, striving for the same goal as the National Taxpayers Union or the Eagle Forum or Americans for Tax Reform, very conservative organizations? How often do we have some of the most progressive Members in Congress—and I include myself within that fold—working with some of the more conservative Members? It doesn't happen every day, but that is what is happening on this amendment.

I rise to talk about the amendment, what it does, and why so many diverse groups, representing tens of millions of Americans, are coming together in support of it. I also wish to suggest what it does not do and some of the ways it has been distorted by the Fed and other groups that are opposed. I have seen some of the statements made by the Fed which are absolutely untrue in terms of what this amendment does and does not do.

For me, the origin of this amendment came on March 3, 2009, when, as a member of the Budget Committee, I asked the Chairman of the Fed, Ben Bernanke, a very simple question. I asked him if he would tell me, the committee, and the American people which financial institutions received over \$2 trillion in zero interest or near zero interest loans during the start of the economic crisis. During the bailout period, some \$2 trillion of taxpayer money was lent. My question was: Mr. Chairman, who received that money? I don't think that is an unfair question. We have heard great debates here on the Senate floor about \$5 million or \$10 million. To ask who received over \$2 trillion in zero or near zero interest loans is something I believe should be answered by the Fed, and they should make that information public. But Bernanke said no. He gave his reasons.

On that very day, I introduced legislation that would require the Fed to put this information on its Web site, make it public, just as Congress required the Treasury Department to do with respect to the \$700 billion TARP money. Some may like TARP; some may not. Some may have voted for it; some may not have. But the information about who received the money, when it was paid back, et cetera, is right there on the Web site of the Treasury Department.

This \$2 trillion in zero or near zero interest loans does not belong to the Fed. It belongs to the American people,

and the American people have a right to know where trillions of their taxpayer dollars are going. It is not complicated. One doesn't need an MBA from Wharton to know that. That is why millions of Americans, whether conservative or progressive or in between, have come together to say we need transparency at the Fed.

This amendment not only requires that the Fed tell us who has received the \$2 trillion it lent out, but, similar to the language incorporated in the House bill, it calls for an audit of the Fed by the GAO. As we all know, the GAO is the nonpartisan Government Accountability Office that does a great job in trying to figure out where there is waste and fraud within the government. That is it. This is a very simple, short amendment. It is five pages. It calls for transparency at the Fed and a straightforward audit. Who got what? When did they get it? On what basis and on what terms? Who was at the meetings? Who made the decisions and were there conflicts of interest? Simple, factual questions the American people deserve answers to. That is what it is; it is not complicated.

I understand this amendment will not be supported by everyone. Some may suggest, inaccurately—and I have heard these statements—that this amendment “takes away the independence of the Federal Reserve and puts monetary policy into the hands of Congress.” Let me address those concerns by simply reading exactly what is in the amendment. It is not complicated. I quote from page 4 of the amendment. This is what it says. I don't think I can be more straightforward than this:

Nothing in this amendment shall be construed as interference in or dictation of monetary policy by the Federal Reserve system, by the Congress, or the Government Accountability Office.

It can't be more simple. It can't be more straightforward than the language in this amendment. So when people tell us this amendment is going to interfere and have Congress dictate monetary policy, it is simply not true. In other words, this amendment does not take away the “independence of the Fed” and it does not put monetary policy into the hands of Congress. This amendment does not tell the Fed when to cut short-term interest rates or when to raise them. It does not tell the Fed what banks to lend money to and what banks not to lend money to. It does not tell the Fed which foreign central banks it can do business with and which ones it cannot. It does not impose any new regulations on the Fed, nor does it take any regulatory authority away from the Fed. It does none of those things, no matter what anybody coming to the floor may say.

What the opponents of this amendment are doing is equating independence, which we support, with secrecy, which I do not support. At a time when our entire financial system almost collapsed, we cannot let the Fed continue to operate in the kind of secrecy they

have operated in for years. The American people have a right to know.

Very often, we see Senators coming down here to the floor to make the point that working people have to play by the rules. How often have we heard that rhetoric? What are the rules governing the Fed? Who makes those rules or do they just make them up as they go along?

Let me list a few of the questions millions of Americans and Members of Congress are asking that a GAO audit might help to answer. I am sure there are many more.

Question: Why was Lloyd Blankfein, the CEO of Goldman Sachs, invited to the New York Federal Reserve to meet with Federal officials in September of 2008 to determine whether AIG would be bailed out or allowed to go bankrupt? I wasn't invited to that meeting. Other Senators were not invited to that meeting. Lloyd Blankfein was invited to that meeting.

When the Fed and Treasury decided to bail out AIG to the tune of \$182 billion, why did the Fed refuse to tell the American people where that money was going? Why did the Fed argue that this information needed to be kept secret “as a matter of national security”?

When AIG finally released the names of the counterparties receiving this assistance, how did it happen that Goldman Sachs received \$13 billion of this money, 100 cents on the dollar on what AIG owed them? How did that happen? I don't know. We don't know. The American people don't know. But I think we have a right to know.

Did Goldman Sachs use this money to provide \$16 billion in bonuses to its top executives the next year? All over this country, Americans have lost their jobs. They have lost their homes. They have lost their savings. They have lost their ability to send their kids to college because of this recession caused by Wall Street. Yet Goldman Sachs gets \$13 billion—100 cents on the dollar—after AIG is bailed out at a meeting in which Lloyd Blankfein is in attendance.

I think it is an interesting question. I don't know the answer, but I think the American people have a right to know. A GAO audit of the Fed might help explain to the American people if there were any conflicts of interest surrounding that deal. Who got what? On what basis? On what terms? Who was at the meetings? Who made the decisions? And were there conflicts of interests?

In 2008, it seems to me—I did not go to Harvard Business School, but it does seem to me—there was an apparent conflict of interest at the Federal Reserve Bank of New York when Stephen Friedman, the head of the New York Fed—who also served on the board of directors of Goldman Sachs—let me repeat that: He was the head of the New York Fed; he also served on the board of directors of Goldman Sachs—and the New York Fed approved Goldman's application to become a bank holding

company, giving it access to cheap loans from the Federal Reserve.

Let me quote from an article published in the Wall Street Journal on May 9, 2009, and let the American people determine whether this deserves a GAO audit. Quoting the Wall Street Journal:

Goldman Sachs received speedy approval to become a bank holding company in September of 2008. . . . During that time, the New York Fed's chairman, Stephen Friedman, sat on Goldman's board and had a large holding in Goldman stock, which because of Goldman's new status as a bank holding company was a violation of Federal Reserve policy. The New York Fed asked for a waiver, which after about 2½ months, the Fed granted. While it was weighing the request, Mr. Friedman bought 37,300 more Goldman shares in December. They have since risen \$1.7 million in value. Mr. Friedman, who once ran Goldman, says none of these events involved any conflicts.

That was from the Wall Street Journal of May 9, 2009.

Well, maybe Mr. Friedman is right. Maybe there is not a conflict of interest. It seems to me there is a very apparent conflict of interest, but that is an issue that maybe a GAO audit might want to look at.

As a result of the bailout of Bear Stearns and AIG, the Fed now owns—this is pretty amazing—now owns credit default swaps betting that California, Nevada, and Florida will default on their debt. Let me repeat that. Senators from California and Nevada and Florida might be interested in this. As a result of the bailout of Bear Stearns and AIG, the Fed now owns credit default swaps betting that California, Nevada, and Florida will default on their debt.

So the Federal Reserve stands to make money if California, Nevada, and Florida go bankrupt. What can I tell you? This is the reality. I know it will seem strange to the American people that the Fed makes money and is betting that three of our great States go bankrupt. This may make sense to the Fed. It may make sense to some of my colleagues in the Senate. It does not make sense to me. Frankly, I do not believe it makes sense to the American people. But this is what an audit of the Fed will allow us to better understand: whether we want the Fed to be betting against some of our great States, that they will go bankrupt.

It has been reported that the Federal Reserve pressured Bank of America into acquiring Merrill Lynch—making this financial institution even bigger and riskier—allegedly threatening to fire its CEO if Bank of America backed out of this merger. When the merger went through, Merrill Lynch's employees received \$3.7 billion in bonuses. Was this a good deal or a bad deal for the American taxpayer? Perhaps a GAO audit can help us find out.

When the Fed provided a \$29 billion loan to JPMorgan Chase to acquire Bear Stearns, the CEO of JPMorgan Chase, Mr. Diamond, served on the board of directors at the New York

Federal Reserve. Let me repeat that. When the Fed provided a \$29 billion loan to JPMorgan Chase to acquire Bear Stearns, the CEO of JPMorgan Chase, Mr. Diamond, served on the board of directors at the New York Federal Reserve.

Did this represent a conflict of interest? To my mind, it does. Maybe I am wrong. But that is what a GAO audit can help explain to the American people.

Again, I know we are going to have Senators running down here saying: Oh, we are trying to break the independence of the Fed.

We are not trying to do that. What we are trying to do is allow the American people to get a glimpse and an understanding of some of the actions of the Fed involving huge sums of money.

Currently, some 35 members of the Federal Reserve's board of directors are executives at private financial institutions which have received nearly \$120 billion in TARP funds, but we do not know how much these big banks received from the Fed. A GAO audit could answer that question.

Here is a very interesting point I know a lot of Senators have raised in different context: If the goal of the huge amounts of money in Fed loans—trillions of dollars in Fed loans—to large financial institutions was to achieve the goal of getting credit flowing to small- and medium-sized businesses that were cash starved—they were crying out for credit—why is small business lending in freefall? What happened? We gave the large financial institutions trillions of dollars, presumably to get it out to the small- and medium-sized businesses. They have not gotten it. Question—I think it is a reasonable question, and I am not the only one who is asking it—how much of those zero interest or near zero interest loans that these huge financial institutions received from the Fed were simply invested in Federal Government bonds, earning an interest rate of 3 or 4 percent?

In other words, are we looking at a huge scam? I cannot think of a better word. You give these large financial institutions trillions of dollars in zero interest loans in order to enable them to provide desperately needed loans to small- and medium-sized businesses, so those businesses can expand and create jobs. Yet that appears not to be happening.

Question: How much of those—those several trillion dollars in loans—simply went from the Fed to the financial institutions in order to purchase government-backed obligations at 3 or 4 percent? If that is the case, that is just giving away money. You have zero interest coming in; you get 3 or 4 percent guaranteed by the faith and credit of the United States of America.

Well, do you know what. I do not know. I do not know how much. I suspect, other people suspect, that was done. How much, I do not know. Maybe the GAO can tell us.

This amendment is virtually identical to legislation I have introduced on this subject that has 33 cosponsors. Just as we have a very broad spectrum of political ideology from grassroots organizations on the left and the right—conservative, progressive; Democrat, Republican—supporting this amendment, so we have had widespread—across ideology—support for this legislation.

Let me mention who the 33 cosponsors are. You will see how people with very different political ideologies have come together. The names of those people are: Senators BARRASSO, BENNETT, BOXER, BROWNBACK, BURR, CARDIN, CHAMBLISS, COBURN, COCHRAN, CORNYN, CRAPO, DEMINT, DORGAN, FEINGOLD, GRAHAM, GRASSLEY, HARKIN, HATCH, HUTCHISON, INHOFE, ISAKSON, LANDRIEU, LEAHY, LINCOLN, MCCAIN, MURKOWSKI, RISCH, SANDERS, THUNE, VITTER, WEBB, WICKER, and WYDEN. Those are the people who have supported the legislation.

This amendment coming to the floor has 20 cosponsors—Republicans and Democrats alike—and I want to thank all of those Senators for their support.

In terms of progressive grassroots organizations, this amendment enjoys the strong support of the AFL-CIO; the SEIU, the largest union in America; the United Steelworkers of America; Public Citizen; the New America Foundation; the Center for Economic Policy and Research; the Roosevelt Institute; the U.S. Public Interest Research Group; and Americans for Financial Reform, which in itself is a coalition of over 250 consumer, employee, investor, community, and civil rights groups.

Let me read you a letter of support I received for this amendment from Bill Samuel, the legislative director of the AFL-CIO. This what the AFL-CIO said:

On behalf of the AFL-CIO, I am writing to urge you to support—

This is a letter going out to other Senators—

the Sanders, Feingold, DeMint, Leahy, McCain, Grassley, Vitter, Brownback amendment to increase transparency at the Federal Reserve. . . . Working people want to know who benefitted from the liquidity provided by taxpayers during the crisis and this amendment will ensure that we receive this information.

Let me also quote from a letter I received from Andy Stern, the president of the SEIU, the largest union in the country; and also from Leo Gerard, the president of the United Steelworkers of America; and a number of other academics and economists. This is what they write:

Since the start of the financial crisis, the Federal Reserve has dramatically changed its operating procedures. Instead of simply setting interest rates to influence macroeconomic conditions, it rapidly acquired a wide variety of private assets and extended massive secret bailouts to major financial institutions. There are still many questions about the Fed's behavior in these new activities. The Federal Reserve balance sheet expanded to more than \$2 trillion, along with implied and explicit backstops to Wall Street firms that could cost even more. Who



received the money? Against what collateral? On what terms and conditions? The only way to find out is through a complete audit of the Federal Reserve. That's why we support the Sanders, Feingold, DeMint, Leahy, McCain, Grassley, Vitter, Brownback amendment to increase transparency at the Fed.

That is what leading progressive economic and social justice organizations are saying about this amendment.

Let me briefly, if I might, quote from some of the conservative organizations. One of the larger ones is the National Taxpayers Union. I do not usually quote from the National Taxpayers Union. I think I am not rated very highly on their chart. But this is what they say in support of this amendment:

The National Taxpayers Union urges all Senators to vote "YES" on S. AMDT 3738 to the financial regulatory reform legislation. This amendment, introduced by Senators Sanders and DeMint, would require the Government Accountability Office to conduct an audit of the Federal Reserve. . . . Transparency is not a Democrat or Republican issue, but rather an issue of right or wrong. If the Senate insists on further expanding the Fed's reach, Americans deserve to know more about the workings of a government-sanctioned entity whose decisions directly affect their economic livelihood. A "YES" vote on S. AMDT 3738 will be significantly weighted as a pro-taxpayer vote in our annual Rating of Congress.

We also have support from other conservative organizations, including Americans for Tax Reform, the Campaign for Liberty, the Rutherford Institute, the Eagle Forum, FreedomWorks, and the Center for Fiscal Accountability. In a letter of support I received from them they write:

We urge you to vote for Senators Sanders, Feingold, DeMint, and Vitter's Federal Reserve Transparency Amendment . . . This amendment does not take away the "independence" of the Fed. It simply requires the GAO to conduct an independent audit of the Fed and requires the Fed to release the names of the recipients of more than \$2 trillion in taxpayer-backed assistance during this latest economic crisis. Any true financial reform effort will start with requiring accountability from our nation's central bank.

Let me conclude by saying this amendment is not a radical idea. I have just indicated to you that we have progressive groups, representing millions of people, and we have conservative groups, representing millions of people. We have the AARP, the largest senior group, representing, I think, tens of million of Americans.

I should also mention to you that as part of the budget resolution debate in April of 2009, the Senate voted overwhelmingly in support of this basic concept, by a vote of 59 to 39.

In the House of Representatives, this concept passed the House Financial Services Committee by a vote of 43 to 26 and was incorporated into the House version of Wall Street reform that was approved by the House last December.

In other words, a lot of what I am talking about is in the House bill—not a radical concept. This idea has the support of the Speaker of the House,

NANCY PELOSI, who said Congress should ask the Fed to put this information "on the Internet like they've done with the recovery package and the budget." That is what this amendment does.

This concept has also been supported—and this is important. I know my friend from Texas wants to speak. I am winding down and I apologize for going on this long. But it is important to point out that this concept has also been supported by two Federal courts that have ordered the Fed to release all of the names and details of the recipients of more than \$2 trillion in Federal Reserve loans since the financial crisis started as a result of a Freedom of Information Act lawsuit filed by Bloomberg News.

The Fed has argued in court that it should not have to release this information citing, according to Reuters: "an exemption that it said lets federal agencies keep secret various trade secrets and commercial or financial information." That is what the U.S. Appeals Court in New York said in disagreeing with the Fed. It was a unanimous three-judge appeals court. This is what they wrote in their opinion:

to give the [Fed] power to deny disclosure because it thinks it best to do so would undermine the basic policy that disclosure, not secrecy, is the dominant objective. If the board believes such an exemption would better serve the national interests, it should ask Congress to amend the statute.

Let me conclude by saying this: We now have 59 Senators having voted for this transparency, 320 Members of the House, and 2 U.S. courts. All we want to know is who got trillions of dollars. That is what we want to know. We also want to know on what basis, on what terms, and who was at the meetings where key decisions were made.

This is an important amendment, and it is an amendment that millions of people want to see pass. I hope we will have an opportunity to offer it as soon as possible, and I hope it is passed.

I yield the floor.

The ACTING PRESIDENT pro tempore. The Senator from Texas.

Mrs. HUTCHISON. Mr. President, I appreciate hearing the Senator from Vermont describe his amendment. I haven't seen the text of the amendment, but I am a cosponsor of the bill that would do exactly what he says. I think transparency at the Fed is something we can agree on. So I look forward to seeing the rest of the amendment, and if it is just that, I will be very pleased to work with him for passage.

I rise to speak today on the Hutchison-Klobuchar amendment. My colleague, Senator KLOBUCHAR from Minnesota, is also on the floor. We wish to take a moment to talk about our amendment, which will assure that community banks have a more level playing field than could be the case if the bill that is before us, the Dodd bill, passes without our amendment.

Our debate to reform our financial regulatory structure should focus first and foremost on filling the gaps in regulation that led to our financial crisis. I am encouraged by the good-faith efforts of Senators DODD and SHELBY to end too big to fail, and I certainly hope we will see language on that so it is put aside, because I think that is the most important area of this bill. We must end too big to fail. When Senator DODD and Senator SHELBY produce the language they have agreed on, I think that will open the rest of this bill for amendments such as the Hutchison-Klobuchar amendment we are discussing now that I think should be part of overall reform.

We have to look at other areas of concern besides too big to fail such as the lax underwriting standards and the lack of transparency over our derivatives markets. Those are amendments that will also be coming to the floor to assure we address those key issues in financial reform. One area on which we can find agreement is that our Nation's community banks were not a cause of the financial collapse we have seen in the last 18 months. They didn't have risky loans and financing schemes that sent our economy into a downward spiral. Financial reform should not punish the financial institutions such as community banks for faults they did not commit. If anything, financial reform should reflect what we learned from the safe and sound practices that are used by community banks.

We should learn from the example of Texas First Bank, Galveston County's largest locally owned family of community banks. On September 13, 2008, Hurricane Ike made landfall over Galveston, TX, packing strong winds and a high storm surge that ravaged much of Texas's gulf coast. Two days later, on Monday, September 15, 2008, Texas First Bank was open for business and many of its locations provided "Hurricane Ike Relief Loans" and other services to area families and small businesses reeling from Ike's damage.

Senator MARY LANDRIEU and I visited Galveston several weeks later. I was there a day or so after the surge that came over Galveston in a helicopter, but I couldn't get on the ground at that point. So we came several weeks later, Senator LANDRIEU and I, because we wanted to look at the recovery, because Senator LANDRIEU of course has had so much experience with Hurricane Katrina. We wanted to do everything we could to get help to people. We had a press event at a small neighborhood restaurant. The community banker from Hometown Bank was there and was applauded by the owner of the little Italian restaurant. He said: The banker was in there helping us clean up the restaurant and made sure that we had the liquidity to open our doors, because there was no food to be had on Galveston Island at that time. They wanted to serve their customers, and their community banker was right there with them.

President Obama himself has said that community banks are intimately woven into the fabric of the community. Banks such as Texas First Bank and Hometown Bank in Galveston County are examples of this.

In uncertain financial times, community banks worked hard to steady the financial hands at the wheel. Community banks provide depository and lending services critical to America's families and small businesses. Despite holding just 23 percent of the banking assets in our Nation, they make two-thirds of the loans to small businesses. Small businesses must have support from community banks to invest, to expand, and to create jobs.

Despite the widespread recognition of the importance of community banks, the current bill imposes on them a regulatory structure that punishes them. I am particularly concerned about a provision in the current bill under which the Federal Reserve will only retain supervisory authority over bank holding companies that have over \$50 billion in assets. Republicans and Democrats agree that we don't want too big to fail anymore because too big to fail means taxpayer bailouts. So what does a bill say that says large banks over \$50 billion will have the implicit backing of the government? It means they will be too big to fail. Creditors expecting to be made whole through this backing will offer cheaper credit to the large banks, putting community banks at a competitive disadvantage through no fault of their own. That is the first reason we need to pass the Hutchison-Klobuchar amendment.

The second reason is that this provision arbitrarily shifts many community banks out of their current prudential regulator: the Federal Reserve. The Federal Reserve supervises more than 6,500 banks of all sizes in all parts of the country. These banks include large bank holding companies such as Bank of America, Chase, and J.P. Morgan. The Fed also supervises smaller community banks: Citizens National Bank of Nacogdoches my bank—in addition to Texas First Bank in Galveston County, First State Bank of Mineral Wells, and 32 other State-chartered banks that are members of the Federal Reserve in Dallas.

I have heard from the president of the Federal Reserve Bank in Dallas, Richard Fisher, as well as the presidents of Federal Reserve Banks of Kansas City, Minneapolis, Philadelphia, and Richmond, all of whom are in town today and all agree stripping the Fed of its supervisory authority will drastically reduce the Fed's ability to achieve its objective of maintaining sound monetary policy for our country. Under the Federal Reserve Act, the Fed is mandated to effectively promote goals of maximum employment, stable prices, and moderate long-term interest rates. Implicit to this mandate is a goal of fostering stable, long-term economic growth, which requires stability in the banking and financial system.

For the Fed to have proper insight into the banking system, it must maintain supervision over a wide breadth of banks located across the country. In curtailing the scope of the Federal Reserve's supervisory authority, Senator DODD's bill does the opposite. The Fed will lose its 845 State member banks which are so vital in providing a good sense of underlying economic forces in their respective localities. This will leave the Fed to cull information about the state of our economy from—where? From the banks with \$50 billion and above in assets, meaning monetary policy going forward will be a reflection of our largest financial institutions.

Well, monetary policy cannot and should not be geared toward the New York banks and the Washington policymakers. The Federal Reserve needs insight into the health of our banking system and economy as a whole. That is why we have regional Fed banks. It is important that they have the supervisory authority of banks of all sizes and in all parts of our Nation.

I wish to ask my colleague Senator KLOBUCHAR—who has stepped up to the plate to be a cosponsor of this amendment so we have bipartisan sponsors—to say a word. I wish to yield to the Senator from Minnesota for a few minutes to have the Minnesota perspective and to make sure the people know that the community banks of this country should not speak in a whisper to the “on high” in Washington and New York. No. They should be speaking in a loud voice to all of us through their Federal Reserve banks, which means the Hutchison-Klobuchar amendment should pass.

I yield the remainder of my time to the Senator from Minnesota.

The ACTING PRESIDENT pro tempore. The Senator from Minnesota.

Ms. KLOBUCHAR. I say thank you so much to my friend from Texas. I wish to thank her for her leadership on this issue.

As she mentioned, our amendment seeks simply to preserve the Federal Reserve's authority to supervise community banks and bank holding companies as well as to preserve a system that ensures the institution charged with our Nation's monetary policy has a connection to not just Wall Street but to Main Street.

As the Presiding Officer knows, for the most part, our mid-sized banks, small banks in the States throughout this country—Texas and the Midwest—stayed out of these risky deals. They stayed away from these high-flying, way too risky deals of the past decade. They made meat-and-potatoes loans to consumers and businesses in their communities. They did well for their customers.

These Main Street banks did not dance down the yellow brick road to Wall Street dealmaking or Washington hobnobbing. When the pavement on Wall Street began to buckle and collapse, these community banks did not panic and run to Washington with tin

cups in outstretched hands. They continued to conduct their business, behaving the way—well, the way banks are supposed to behave.

The Federal Reserve Bank of Minneapolis, along with 11 other regional banks, provides a presence across this country that gives the Fed grassroots connections, insights into the local economies, as well as legitimacy when they have to make tough decisions that affect not just Wall Street but the small local banks that serve so many of our communities. Through their working relationships with community banks, the regional Federal Reserve banks also collect and analyze important information about the movements and trends in local economies. This relationship is a two-way street as it also provides a voice for community banks that would be lost if the Federal Reserve were to only supervise the largest banks.

As the president of the Federal Reserve Bank of Minneapolis noted, it would be shortsighted to conclude that the Federal Reserve: “can safely be stripped of its role as a supervisor of all banks.”

As he noted, disruptions in the financial system can come from all sectors, and the connection the regional Federal Reserve banks provide to local economies can be vital in ensuring the stability of the entire financial system.

I say to my friend from Texas, just this morning Noah Wilcox, president of the Grand Rapids State Bank in Grand Rapids, MN—a part of the country most hurt by this economic downturn caused by Wall Street—wrote to me and said this:

All Senators should be reminded that the Federal Reserve System was created to serve all of America, not just Wall Street.

I thank the Senator from Texas for her leadership, and I look forward to working with her on this amendment. I was glad that Senator MURRAY joined us on our amendment, and we have a number of other cosponsors. Again, I thank the Senator.

Mrs. HUTCHISON. Mr. President, I thank the Senator from Minnesota. I appreciate the bipartisan nature of the amendment. I think when people look at this amendment on both sides of the aisle, it will be clear that the community banks need this amendment to keep a level playing field and to assure that there is no concept left in this country of too big to fail. I thank my colleague from Minnesota, Senator KLOBUCHAR, and I yield the floor.

The ACTING PRESIDENT pro tempore. The Senator from Alabama is recognized.

Mr. SHELBY. Mr. President, as drafted, the bill we are considering this week allows for bailouts. As a result, what my friends on the other side like to call Wall Street reform is actually a Wall Street dream and a Main Street nightmare for all of us.

Over the last several weeks, I have clearly articulated what needs to be changed in the underlying bill because

we must do everything we can to create a credible resolution regime that protects not only our financial system but, more importantly, the American taxpayer.

Fortunately, the chairman of the Banking Committee, Senator CHRIS DODD, and I have worked through a number of issues and resolved to my satisfaction the concerns that some of us have expressed about government bailouts.

I believe it is simply unacceptable to expose innocent taxpaying American families to the excessively risky practices of Wall Street gamblers who are happy to enjoy the upside but want to socialize the downside.

Mr. President, taxpayers should not incur losses from the bad outcome of private risks they did not undertake. In order to achieve this, the Dodd-Shelby amendment that we will offer eliminates the \$50 billion bailout fund—some people have called it the “honey pot.” It would significantly tighten up language in the bill dealing with the Federal Reserve’s ability to provide liquidity to the financial system in times of severe market distress. It requires the approval of the Treasury Secretary before the Federal Reserve can undertake any emergency lending. It also establishes strict solvency and collateral requirements for any emergency Fed lending. It establishes strict accountability standards for any emergency Federal lending.

All of this is something we didn’t have 18 months ago when the financial crisis came upon us. Together, we have tightened the resolution language to ensure that the creditors of failing firms will receive bankruptcy-like treatment.

A resolution regime for large failing financial institutions is simply not credible unless we make clear in language that backdoor bailouts are impossible. In this amendment we will be offering, we have significantly tightened up language in the bill dealing with the provision of debt guarantees by the FDIC and the Treasury. Any such guarantee will now require prior congressional approval.

We have also clarified and tightened the language in the bill regarding resolution and the powers of the Fed, Federal Deposit Insurance Corporation, the Treasury, and others to prevent bailouts. We have included provisions requiring postresolution reviews to determine whether regulators did all they were supposed to do to prevent the failure of a systemically significant institution. Such a review, I believe, is essential to hold regulators accountable for their actions, or inaction, as the case may be.

I believe we must put an end to the ad hoc responses of the Federal Government, which only lead to fear and panic. I believe these changes will help us do that.

I thank the committee chairman, Senator CHRIS DODD, for working with me to tighten the language in this part

of the bill. I also thank our respective staffs who have worked day and night and weekend after weekend to get us where we are this afternoon.

All of these changes are important and necessary to make bailouts a thing of the past. With these changes, I believe we have done what Congress can do to prevent any future bailouts. It will now be up to the regulators to follow the law and do what we expect them to do.

I strongly support these changes, and I urge my colleagues to support them as well. However, I don’t want to leave the impression that I support the entire bill at this time because we are making these necessary changes. We are not there yet.

Beyond resolution and government powers in a crisis, this over 1,500-page bill contains a broad reach into the global financial system and the American economy. Now that we are over this particular hurdle, we will be addressing many additional concerns we have in the coming days. For now, this afternoon, I am pleased to join with Chairman DODD in supporting this amendment.

The ACTING PRESIDENT pro tempore. The Senator from Connecticut.

Mr. DODD. Mr. President, my colleague from Arkansas will speak soon. I want to say to the former chairman of the Banking Committee, my friend, I appreciate his comments. There are four major parts of this very large bill. They are too big to fail, the early warning system, consumer protection, and dealing with exotic instruments. There is a lot in the bill besides those major points, but those are the four major thrusts of the legislation.

I hope our colleagues will support this amendment as we vote shortly on it, and that it will help us reach agreement on what I argue is a major part, which is that we never want to see taxpayers again confronted with having to underwrite a failed institution. There has been a lot of hard work and negotiation to get here, and not just over the last couple of days, but weeks.

I particularly thank Senator MARK WARNER of Virginia and Senator BOB CORKER of Tennessee. They spent a lot of time on this issue, literally going back months on it. We would not be in this position today were it not for their labor and effort.

My colleague from Virginia is on the Senate floor, and he will want to say a few words. I thank Senator SHELBY and our staffs for their efforts. I thank Senator BOXER too. She will have an amendment that strengthens this issue on too big to fail and taxpayers. We have more work to do, but this is a good beginning. I thank Senator SHELBY.

The ACTING PRESIDENT pro tempore. The Senator from Arkansas is recognized.

Mrs. LINCOLN. Mr. President, first, I rise to speak in support of the Boxer amendment, which sends a strong statement that no taxpayer funds will

ever again be used to bail out the risky gambles that too many on Wall Street have conducted. It should pass with 100 votes.

Also, I want to speak about the derivatives title, which is a bipartisan product that was reported out of the Agriculture Committee 2 weeks ago. Specifically, there have been statements in the press and in the Senate Chamber that I believe need to be corrected regarding section 716.

As chairman of the Agriculture Committee, I am proud to have included this provision in the Wall Street reform legislation approved on a bipartisan vote by our committee 2 weeks ago. I am also proud that it is included in the Dodd-Lincoln legislation that we are now considering today.

This provision seeks to ensure that banks get back to the business of banking. Under our current system, there are a handful of big banks that are simply no longer acting like banks. By this time, surely every Member of this body is aware that the operation of risky swaps activities was the spark that lit the flame that very nearly destroyed our economy in this great country.

In my view, banks were never intended to perform these activities, which have been the single largest factor to these institutions growing so large that taxpayers had no choice but to bail them out in order to prevent total economic ruin.

My provision seeks to accomplish two goals: first, getting banks back to performing the duties they were meant to perform—taking deposits and making loans for mortgages, small businesses, and commercial enterprise; second, separating the activities that put these institutions in peril.

This provision makes clear that engaging in risky derivatives dealing is not central to the business of banking. Under section 716, the Federal Reserve and FDIC will be prohibited from providing any Federal assistance and funds to bail out swap dealers and major swap participants.

Currently, five of the largest commercial banks account for 97 percent of the commercial bank national swap activity. That is a huge concentration of economic power, which is why I am in no way surprised that several individuals are seeking to remove it from the bill.

This provision will ensure that our community banks on Main Street would not pay the price for reckless behavior on Wall Street. Community banks are the backbone of economic activity for cities and towns throughout this great land. They don’t deal in risky swaps that put the whole financial institution in jeopardy. Instead, they perform the day-to-day business of banking, making the smart, conservative decisions that banking institutions should be making.

Unfortunately, we saw the five largest banks begin to fail in part because of that risky swap activity—activity

that should never have been part of their operation in the first place. Sadly, it was community bankers and their depositors who were left footing the bill.

Community banks were forced to pay for a problem they didn't create. Small banks are still paying that price. In 2009, we saw 140 bank failures, and now the cost of the FDIC insurance premiums are skyrocketing for our community banks all across the country. Higher insurance rates means less lending.

Less lending means that now individuals and small businesses are also paying the price. The FDIC reported that in 2009 the banking industry reduced lending by 7.4 percent, the biggest decrease since 1942.

I am a strong believer that you build an economic recovery from the ground up. If small and medium-sized businesses aren't getting the capital they need to grow their businesses, something is wrong. The economy simply will not recover unless we free up lending.

Unfortunately, Wall Street lobbyists are doing everything they can to distort this provision—spreading misinformation and untruths. The suggestion that this provision will force derivatives into the dark without oversight is absolutely false. The Dodd-Lincoln bill makes it abundantly clear all swaps activity will be vigorously regulated by the Fed, the Commodity Futures Trading Commission, and the Securities and Exchange Commission.

My good friend from New Hampshire, Senator GREGG, my friend from Tennessee, Mr. CORKER, Wall Street lobbyists, and others in recent days have somehow argued that by pushing out risky swaps from the Nation's largest banks, such as J.P. Morgan, Bank of America, Wells Fargo, Goldman Sachs, and Citigroup, somehow swaps will no longer be regulated. This is just plain wrong.

Just because these swaps desks will no longer be overseen by the FDIC does not mean that they will not be subject to this bill's strong regulation by the market regulators—the SEC and the CFTC. In short, they ignore the strong provisions included in the rest of the underlying bill. That is convenient for their argument but not so convenient when seeking the truth.

Let me reiterate: Every swaps dealer and major swaps participant will be subject to strong regulation.

Wall Street lobbyists have also argued that this will prevent banks from using swaps to hedge their risks. Again, that is completely false. Banks that have been acting as banks will be able to continue doing business as they always have. Community banks using swaps to hedge their interest rate risk on their loan portfolio will continue to be able to do so. Most important, we want them to do so. Community banks offering a swap in connection with a loan to a commercial customer are also still in the business of banking and will not be impacted.

Using these products to manage risk or designing exotic swaps which have led to the financial demise of places such as Jefferson County, Alabama; Orange County, California; and the country of Greece are two very different things. Hopefully, this is something my colleagues will understand.

Wall Street lobbyists have also said this provision will move \$300 trillion worth of swap activities outside of the banks. My question is, Why is this activity there in the first place? I agree that regulated, transparent swap activity is a necessary part of our economy in managing risk. It just has no place inside a bank where too many innocent bystanders are put at risk.

Despite what those on Wall Street may be saying, this provision is an important part of real Wall Street reform. It has broad support from the Independent Community Bankers of America, the Consumer Federation of America, the AARP, labor unions, and leading economists, such as Nobel Prize-winning Joseph Stiglitz, among others.

Let me read what a few of these groups and individuals are saying about this provision.

Americans for Financial Reform, which includes groups such as the AFL-CIO, NAACP, and Consumers Union, writes:

The over 250 consumer, employee, investor, community and civil rights groups who are members of the Americans for Financial Reform write to express strong support for section 716 ("Prohibition Against Federal Government Bailouts of Swaps Entities") as part of the Dodd-Lincoln substitute to the Restoring Financial Stability Act of 2010.

It is now almost universally recognized that the fuse that lit the worldwide economic meltdown in the fall of 2008 was the \$600 trillion severely undercapitalized and unregulated and opaque swaps market dominated by the world's largest banks. Section 716 is designed to ensure that the American taxpayer is not the banker of last resort, as was true in the bank bailouts in 2008 and 2009, for casino-like investments marketed by large Wall Street swap dealer-banks. Section 716 is a flat ban on Federal Government assistance to "any swap entity," especially in instances where that entity cannot fulfill obligations emanating from highly risky swaps transactions.

By quarantining highly risky swaps trading from banking altogether, federally insured deposits will not be put at risk by toxic swaps transactions. Moreover, banks will be forced to behave like banks, focusing on extending credit in a manner that builds economic strength as opposed to fostering worldwide economic instability.

The Nobel Prize-winning economist and former Chairman of the Council of Economic Advisers during the Clinton administration, Joseph Stiglitz, writes:

One provision holds particular promise—and has the banks especially riled up. This is the idea that the government should not be responsible for the "counterparty risk"—the risk that a derivatives contract not be fulfilled. It was AIG's inability to fulfill its ob-

ligations that led the U.S. Government to step into the breach, to the tune of \$182 billion.

The modest proposal of the Agriculture Committee is that the U.S. Government (the Federal Deposit Insurance Corporation) stops underwriting these risks. If banks wish to write those derivatives, they would have to do so through a separate affiliate within the holding company. And if the bank made bad gambles, the taxpayer wouldn't have to pick up the tab.

Here is another from the Independent Community Bankers of America:

ICBA strongly supports section 106—

Which is a section in our bill—

of the derivatives bill. This section prohibits federal assistance, including federal deposit insurance and access to the Fed's discount window, to swaps entities in connection with their trading in swaps or securities-based swaps.

Main Street and community banks have suffered the brunt of the financial crisis, a crisis caused by Wall Street players and not community banks. Assessments to replenish the Deposit Insurance Fund have increased dramatically for community banks. Large financial players have received hundreds of billions in financial assistance while community banks have been allowed to fail.

Section 106 of Senator Lincoln's derivatives legislation would be an important provision to help ensure that taxpayers and community banks are not on the chopping block should another financial crisis occur. We strongly urge retention of this provision during markup this week. Thank you for keeping the views of the community bankers in mind.

I ask unanimous consent to have printed in the RECORD these three letters from the Americans for Financial Reform, Professor Stiglitz, and the Independent Community Bankers.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

AMERICANS FOR FINANCIAL REFORM,  
Washington, DC, May 3, 2010.

U.S. SENATE,  
Washington, DC.

Re Letter of support for the Prohibition against Federal Government Bailouts of Swaps Entities.

DEAR SENATOR: The over 250 consumer, employee, investor, community and civil rights groups who are members of Americans for Financial Reform (AFR) write to express strong support for Section 716 ("Prohibition Against Federal Government Bailouts of Swaps Entities") as part of the Dodd-Lincoln substitute to the Restoring Financial Stability Act of 2010. It, along with other structural reforms under consideration such as a statutory Volcker Rule and limits on bank size and leverage (the Merkley-Levin and Brown-Kaufman amendments), will sharply reduce the possibility of taxpayer bailouts for speculative activity that does not serve the real economy.

It is now almost universally recognized that the fuse that lit the worldwide economic meltdown in the fall of 2008 was the \$600 trillion, severely under-capitalized and unregulated and opaque swaps market, dominated by the world's largest banks. Section 716 is designed to ensure that the American taxpayer is not the banker of last resort, as was true in the bank bailouts in 2008–2009, for casino-like investments marketed by large Wall Street swap dealer-banks. Section 716 is a flat ban on federal government assistance to "any swap entity," especially in instances where that entity cannot fulfill obligations

emanating from highly risky swaps transactions. Specifically, Section 716 bars “advances from any Federal Reserve credit facility, discount window . . . or [loan or debt guarantees by the] Federal Deposit Insurance Corporation.”

Section 716 will require, inter alia, the five largest swaps dealer banks to sever their swaps desks from the bank holding corporate structure. Those five banks are: Goldman Sachs, Morgan Stanley, J.P. Morgan Chase, Citigroup, and Bank of America, the institutions involved in well over 90 per cent of swaps transactions. Under Section 716 a “swap entity” and a banking entity could not be contained within the same bank holding company, if the bank holding company has access to federal assistance.

By quarantining highly risky swaps trading from banking altogether, federally insured deposits will not be put at risk by toxic swaps transactions. Moreover, banks will be forced to behave like banks, focusing on extending credit in a manner that builds economic strength as opposed to fostering worldwide economic instability. Finally, the spun off swaps entity will be sufficiently isolated to permit the kind of careful prudential oversight mandated by Title VII of the Act as a whole. Title VII ensures that the spun-off entities will both be regulated as institutions under the most rigorous prudential standards, and that almost all of the swaps instruments will be subject to standards for capital adequacy, full transparency, anti-fraud and anti-manipulation.

We understand that the largest banks which are the major dealers and their allies are arguing that taking swaps trading out of the banks will raise the price of hedging for customers and reduce market liquidity. They are wrong. Purely speculative financial derivatives now represent \$78 for every \$1 in true hedging by businesses and farmers. Regulation that reduces de-stabilizing speculative hedging will actually benefit legitimate commercial hedgers. The “cost argument” promulgated by the “Too Big to Fail” banks begs the question: why does attaching derivatives desks to our large banks result in cheaper derivatives products? The co-mingling of derivatives desks and other banking activities produces the formerly implicit, and now all-too-explicit, guarantee of the federal taxpayer. In the current high-risk environment, availability and pricing for hundreds of trillions of dollars in swaps can be maintained only if counterparties are assured that the Fed’s backup liquidity will continue. On their own, these banks cannot create the liquidity that a market with such high levels of risk would require to sustain a disruption. That is why the banks must not be allowed to continue to deal in risky transactions that threaten deposits, the taxpayer backstop, and banks’ core lending function.

Opponents of Sec. 716 also argue that it will force swaps activity into non-regulated entities or into the overseas market. The Europeans’ experience with credit default swaps on Greece’s government debt suggests that no central bank going forward will want to face this level of risk to its banking systems. There is every indication that the G-20 countries and many other sovereigns are prepared to constrain reckless and abusive swaps activity. The idea that systemically risky swaps-trading will migrate abroad is belied by the hostility to such trading by, for example, the European Commission and other G-20 countries. In the wake of the havoc on the Euro wrought by currency and credit default swaps, the European Commission is not eager to leave these instruments unregulated.

Section 716 is critical to ending our “too interconnected to fail” economy. We ask that you support the bill, and oppose any at-

tempts to weaken Section 716 or to widen any loopholes in the derivatives title of the bill. Please contact Lisa Lindsley, Director, Capital Strategies, AFSCME, for more information.

Sincerely,

AMERICANS FOR FINANCIAL REFORM.

INDEPENDENT COMMUNITY  
BANKERS OF AMERICA.

Washington, DC, April 19, 2010.

Hon. CHRISTOPHER DODD,  
Chairman, Committee on Banking, Housing and  
Urban Affairs, Dirksen Senate Office Building,  
Washington, DC.

Hon. RICHARD C. SHELBY,  
Ranking Member, Committee on Banking, Housing  
and Urban Affairs, Dirksen Senate Office  
Building, Washington, DC.

DEAR CHAIRMAN DODD AND SENATOR SHELBY: I am writing to you on behalf of the Independent Community Bankers of America, an association of 5,000 community banks across the nation. We believe that the recent financial crisis has demonstrated the urgent need for a new system to resolve large, interconnected financial firms before they create widespread damage to the financial system. A robust resolution mechanism must include an adequate resolution fund that would allow for the rapid, orderly takeover and wind down of the largest financial firms. Properly constructed, the fund would help shield both the U.S. taxpayer and community banks from the consequences of a large firm failure.

Further, prefunding the fund is vitally important to the speed with which resolution must be effected in order to prevent contagion and to ensure that the cost of resolution is borne by the Too-Big-To-Fail firms, including hedge funds and insurers, that create risk for our financial system, not by taxpayers or community banks.

The resolutions facilitated by this fund should not be characterized as “bailouts”; rather, they would be orderly liquidations in which management would be removed and shareholders and unsecured creditors would be wiped out. The fund would function in much the same way the FDIC’s Deposit Insurance Fund (DIF) has functioned since 1930s, allowing the FDIC to regularly close banks and protect insured depositors while terminating senior management without compensation and imposing losses on stockholders and uninsured creditors.

The DIF is funded by banks through deposit insurance premiums, and has allowed the FDIC to weather financial crises without resorting to a taxpayer bailout. Because the DIF is prefunded, the failed banks as well as the survivors share the costs. Without a fund, the survivors, the prudent investors, pay for the survivor. This is not a model we subscribe to.

The Dodd bill would create a \$50 billion prefunded “orderly liquidation fund” and would prohibit any assistance to stockholders or unsecured creditors of large financial firms. Both of these elements are critical to ending Too-Big-to-Fail. Without an obvious source of funds to effect the orderly unwinding of these large firms, rational investors and creditors will conclude that in a crisis the government will blink and again guarantee large failing firms. This will confer a competitive advantage on the large firms in the form of cheaper debt and equity funding, which they will use to steadily acquire more and more business customers, to the detriment of small banks. Further, the lack of effective resolution authority will undoubtedly encourage these large firms to take on excessive risk once again, without the pain that should accompany such risks.

To level the financial and regulatory playing field we need to have the ability impose

losses on the stock and bond holders of the giants of finance in ways similar to those applied to ninety-nine percent of smaller banks.

Every Friday, Community banks face the market discipline imposed by an orderly wind down by the FDIC and its industry funded deposit insurance fund. Let’s level the playing field and subject our biggest and riskiest institutions—the ones that caused this economic catastrophe we are just now digging out from—to the same discipline.

As a further means of protecting taxpayers and community banks from the risky activities of unregulated players, we strongly support a provision of Chairman Lincoln’s derivatives bill that would protect the DIF. Section 106, the “Prohibition against Federal Government Bailouts of Swaps Entities,” prohibits federal assistance (including federal deposit insurance, and access to the Federal Reserve discount window) to swaps entities in connection with their trading in swaps or securities-based swaps. This provision is targeted at the AIGs of the world—both large and small—whose swaps activities played a key role in triggering the credit crisis and subsequent economic downturn and resulted in over \$180 billion in taxpayer assistance. Our support for the Dodd prefund and for Section 106 of the Lincoln bill are borne out of the same concern.

The cost of the financial crisis has been huge for Main Street and community banks and our nation. Both the Dodd and the Lincoln provisions will go a long way toward ensuring that the costs of any future crisis—should we be so unfortunate—are borne by the reckless parties who brought it about.

Sincerely,

CAMDEN R. FINE,  
President & CEO.

PROTECT TAXPAYERS FROM WALL STREET  
RISK

(By Joseph E. Stiglitz)

CNN.—As legislators continue to trade loud barbs over the details of the bill that seeks to overhaul our financial system, we risk losing a crucial aspect of reform in the din.

We now have an important opportunity to fix the regulation of derivatives—those controversial mechanisms that played a central role in the downfall of insurance giant AIG, and helped spark the Great Recession.

The current finance bill contains reasonable proposals, developed by the Senate agriculture committee, under the leadership of Blanche Lincoln, that would rein in the most egregious abuses of these instruments.

The AIG experience should have made clear that derivatives can create enormous risks—risks that ended up being borne by taxpayers. In addition, derivatives have played an important role in all kinds of nefarious activities—from trying to obfuscate Greece’s real financial position, to vast tax evasion.

Derivatives are not inherently bad. They can play a positive role in risk management, but they are only likely to do that if there is the right regulatory framework.

Without the appropriate legal and regulatory framework, they will almost surely contribute, on balance, to the creation of risk—as they did in this crisis, and as they did a decade ago in the infamous Long-Term Capital Management bailout.

The provisions reported out of the agriculture committee are an important step in the right direction. But derivatives have been an enormous profit center for a few big banks (about \$20 billion last year), so we should not be surprised that there is resistance to anything that is a real change to the status quo.

Derivatives have been advertised as an “insurance product,” insuring bondholders, for instance, against the risk of a loss. But if they were really insurance products, they should have been regulated as insurance, with insurance regulators making sure that there was adequate capital to meet their obligations.

In reality, in many cases derivatives are more accurately described as gambling instruments. But gambling should be subject to gaming laws, and derivatives aren't.

Remarkably, in fact, derivatives have been left totally unregulated—a mistake that President Clinton, who failed to introduce regulations when he had the chance, now acknowledges. Congress's current proposal is the opportunity to rectify that mistake.

One provision holds particular promise—and has the banks especially riled up. This is the idea that the government should not be responsible for the “counterparty risk”—the risk that a derivatives contract not be fulfilled. It was AIG's inability to fulfill its obligations that led the U.S. government to step into the breach, to the tune of some \$182 billion.

The modest proposal of the agriculture committee is that the U.S. government (the Federal Deposit Insurance Corporation) stop underwriting these risks. If banks wish to write derivatives, they would have to do so through a separate affiliate within the holding company. And if the bank made bad gambles, the taxpayer wouldn't have to pick up the tab.

This change would help fix the current system, where those who buy this so-called “insurance” enjoy the subsidy of the essential, free government guarantee; and where competition among the few issuers of these risky products is sufficiently weak that they enjoy high profits.

This arrangement is economically inefficient—firms should pay for the costs of their insurance. If the government guarantee is removed, the banks might have to put more money into their derivatives subsidiaries. This will reduce the banks' profitability, and it might force up prices of this “insurance.” But that is as it should be. The government shouldn't be subsidizing “insurance”—and it certainly shouldn't be in the business of subsidizing gambling.

The Fed and the Treasury seem to object to the agriculture committee's proposals. These objections show once again the extent to which the Fed and the Treasury have been captured by the institutions that they are supposed to regulate, and reemphasize the need for deeper governance reforms of the Fed than those on the table.

To be sure, banks' high profits from derivatives would help with recapitalization, offsetting the losses they incurred from the risky gambles of the past. But that doesn't mean that the policy of allowing banks to issue derivatives—and laying the risk of failure onto the taxpayer—is right.

Bank recapitalization should be done in an open and transparent way, consistent with sound economic principles. Abusive credit card practices could also help recapitalize the banks, but fortunately we have curtailed some of these. We should now do the same for derivatives.

We should recognize that the agriculture committee provision is already a compromise. Many worry that if the affiliate within the holding company that writes the derivatives gets into trouble, Uncle Sam will still come to the rescue.

The bill, for instance, includes a “strong presumption” of losses for creditors and shareholders. What should be required is that creditors (other than depositors) and shareholders bear all the losses before the government is asked to pony up any money.

But ultimately, in a crisis, worries about the consequences of such strong medicine will almost surely mean a bailout for the bank holding companies as well as the banks—as happened in this crisis.

In a crisis, the government will not only bail out the banks, but also the bankers, their shareholders, and their bondholders—if not totally, at least partially.

So if we are to protect American taxpayers, we must also bar any too-big-to-fail institutions from writing derivatives.

But right now, the institutions who write the vast majority of these derivatives are too big to fail. Ideally, responsibility for writing derivatives should be spun out to a totally independent entity. The agriculture committee bill does not go this far; rather, it strikes a reasoned compromise between political expediency and economic good sense.

It would be a major mistake to walk away from this compromise by allowing FDIC-insured institutions to continue to write these risky products. To allow them to do so would simply generate more political cynicism: It would show that the big banks have succeeded in their ambition of returning to the world nearly as it was before the crash.

Mrs. LINCOLN. Mr. President, I look forward to working with my colleagues to ensure this legislation remains strong and new loopholes are not created on behalf of Wall Street.

This is a legislative body. It is designed for debate, and I welcome that debate and welcome the debate of my colleagues in terms of what we are trying to do here.

We have seen a historic economic crisis. Banks no longer look like banks, and for people in my hometowns across Arkansas, that is a frightening thing. The status quo is certainly not acceptable.

We all have to look at what it is we can do to come together with some type of assurance and confidence for the people of our States that we are not going to let the status quo remain. I believe we need to take the necessary steps to create that confidence for investors and consumers that what we experienced will not be able to happen again; that these financial entities cannot become so big that they cannot fail or that we would not allow them to fail or, worst of all, that taxpayers will have to bail them out again.

I say to my colleagues, I am a very pragmatic person, pretty simplistic in what it is I want to achieve and what we have worked to achieve. I hope all of my colleagues will continue to work together to find out what it is we can responsibly hand to the people of this great country and say to them: We not only have seen what has happened, but we are going to dare to produce something that will ensure it does not happen again. As I said, working in a pragmatic way, I think we can come up with a good, strong piece of legislation, that all of us—Democrats and Republicans, no matter what regions of the country we come from—will actually say to the American people: We saw what happened, and we are going to make sure it does not happen again.

The ACTING PRESIDENT pro tempore. The Senator from Connecticut.

Mr. DODD. Mr. President, I thank our colleague, the chairperson of the

Agriculture Committee, for her work and the work of her staff and others and for her statement today inviting all of us to be involved in this process. I commend her. I thank her for the fine work.

I am going to propose a unanimous consent request that has been cleared by our respective leaders.

Mr. President, I ask unanimous consent that at 2:45 p.m. today, the Senate proceed to executive session to consider the following calendar numbers: 728, 701, and 702; that prior to each vote, there be 2 minutes of debate equally divided and controlled in the usual form; that upon confirmation of the nominations, the motions to reconsider be considered made and laid upon the table en bloc; that the President be immediately notified of the Senate's action; that the Senate then resume legislative session; that upon resuming legislative session, there be 4 minutes of debate prior to a vote in relation to the Boxer amendment No. 3737; that upon disposition of the Boxer amendment, the Senate then proceed to a vote in relation to the Shelby-Dodd amendment, which is at the desk, with 4 minutes of debate prior to a vote in relation to the amendment, with all time divided in the usual form, with no amendments in order to the amendments covered in this agreement, prior to a vote in relation thereto; further, that the Senate then consider en bloc the Snowe amendments Nos. 3755 and 3757, with no further debate in order with respect to the Snowe amendments and with no amendments in order to the Snowe amendments; that the next amendments in order be one from the Republican leader or his designee regarding consumer protection, and the Tester-Hutchison amendment No. 3749.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

Mr. DODD. Mr. President, I see two of my colleagues who have been deeply involved. I mentioned them earlier in their absence. I thank Senator CORKER and Senator WARNER for their hard work. As I said, this goes back months, title I and title II of the bill. I have thanked them a lot already. They put in a tremendous amount of time with an awful lot of people on how best to draft this legislation. Everybody always has ideas and thoughts about all of it. I am grateful to both of them for their tireless efforts, and their staffs.

I yield the floor so each can comment.

The ACTING PRESIDENT pro tempore. The Senator from Tennessee is recognized.

Mr. CORKER. Mr. President, I thank the Senator from Connecticut. I will be brief.

My friend from Virginia, MARK WARNER, is here. Senator DODD and Senator SHELBY allowed us to work on this portion of the bill. I thank Senator WARNER for being such a great partner.

One of the things you learn around this body very quickly is you certainly

do not end up getting everything the way you would like. I thank both Senator SHELBY and Senator DODD for the way they have worked together over the last week or so to improve this bill.

Look, I think Senator WARNER and I—I will speak for myself. Obviously, there are pieces I wish were a little different. I wish the length of receivership was not 5 years but that it was a much shorter period to wind these companies down more quickly. I wish we had judicial review so if a company is placed into this type of resolution, they actually have the opportunity to have that reviewed in a much better way. We have a bankruptcy court title. I know Senator SHELBY, Senator WARNER, and others would like to see that happen. I am hoping over the course of the amendment process that will happen. Judicial review of claims—I wish that were occurring. I know that is not part of this title. I also wish there was judicial review of the valuation process. There are a number of provisions I wish were better, but I will say that I think the work Senator DODD and Senator SHELBY have done to date is good. I plan to support this.

I say to my colleagues on this side of the aisle who want the bankruptcy process to be the process, I think they should still support what Senator DODD and Senator SHELBY have done because they have tightened this resolution title to make it much better.

I defer to my friend from Virginia because I know he is going to talk about aspects of this bill that are not talked about much. They are preventive measures—at least of this title—to keep us from being in a situation where resolution is even necessary because of precautionary issues that are put in place.

I thank Senator DODD and Senator SHELBY. I thank them for their involvement. I thank them for the way they have worked together to make this bill better with the process that has taken place over the last week.

The ACTING PRESIDENT pro tempore. The Senator from Virginia is recognized.

Mr. WARNER. Mr. President, let me follow on my colleague's comments. He is my colleague and my friend and my partner for the last year. I think we've both, as former business guys, said this is not an issue that should be partisan. We need to check our "D" and "R" hats at the door and find a way to sort through a new set of financial rules so we never have to face what we faced in 2008.

I think some of the original approaches that we had might have been tighter. I know we talked a little bit off the floor about the notion that actually some of the borrowing authority that now exists might be larger than what we had initially proposed. But at the end of the day, what is important is that, one, the taxpayers are protected—and that is what the Shelby-Dodd approach has; it has no recoupment from the financial industry—and two, to make sure there is

money to wind these firms down in an orderly fashion.

We have seen with Lehman, a year and a half after the fact, literally hundreds of millions, close to billions of dollars, that are being used to unwind. That process takes time and money. I again share the concern of the Senator from Tennessee that we ought to do this in as limited time as possible.

Let me take 2 more quick minutes and say that, if we have done our job right, we are never going to have to get to resolution because bankruptcy should always be the preferred process.

We have put the appropriate speed bumps on these firms that become large and systemically important: higher capital requirements, better review of their leverage, making sure they have good risk management plans. And we have created two new tools that have not gotten any discussion but I know, in our hundreds of meetings we had, kept coming back time and again. One was the creation of a whole new set of capital that would convert from debt into equity if a firm ever gets into a problem. And second, a funeral plan that has to be blessed by the regulator that would show how these large firms, particularly firms with international operations all around the world, can wind themselves down through bankruptcy. If the plan is not approved, the regulators can take more dramatic action.

I think the heart and soul of our challenge, which has been to end too big to fail and make sure taxpayers were not exposed, has been accomplished. I thank the chairman and Ranking Member SHELBY for their work on this. I look forward to support this—and I look forward to support this amendment as well.

I want to conclude with my thanks to my colleague and friend from Tennessee. I think we did check our hats and put a business approach on trying to get these titles right, and I agree with his comments that we appreciate any improvements made by both the chairman and the ranking member. I look forward to supporting this part of the legislation and I hope we can continue to work through on the balance of the titles in this same way.

I thank the Chair.

The ACTING PRESIDENT pro tempore. The majority leader is recognized.

Mr. REID. Mr. President, I ask unanimous consent to use my leader time right now.

First, I want to express my appreciation to Senators WARNER and CORKER for working to improve this bill. They are very fine Senators. My friend, the Senator from Virginia, Senator WARNER, has been such a great addition to the caucus, the Senate, and the country. His experience as Governor of the State has served him well. He does a wonderful job for the people of Virginia and, of course, our country.

## EXECUTIVE SESSION

NOMINATIONS OF GLORIA M. NAVARRO TO BE UNITED STATES DISTRICT JUDGE FOR THE DISTRICT OF NEVADA; NANCY D. FREUDENTHAL TO BE UNITED STATES DISTRICT JUDGE FOR THE DISTRICT OF WYOMING; DENZIL PRICE MARSHALL, JR. TO BE UNITED STATES DISTRICT JUDGE FOR THE EASTERN DISTRICT OF ARKANSAS

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate will proceed to executive session to consider nominations which the clerk will report.

The legislative clerk read the nomination of Gloria M. Navarro, of Nevada, to be United States District Judge for the District of Nevada; Nancy D. Freudenthal, of Wyoming, to be United States District Judge for the District of Wyoming; and Denzil Price Marshall, Jr., of Arkansas, to be United States District Judge for the Eastern District of Arkansas.

Mr. REID. Mr. President, it is my understanding there is a consent agreement now in effect that has three votes for three judges, and then two other matters related to the banking bill; is that true?

The ACTING PRESIDENT pro tempore. The Senator is correct.

Mr. REID. I ask unanimous consent that agreement be modified to have the first vote be 15 minutes and the next four 10-minute votes.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

## NOMINATION OF GLORIA M. NAVARRO

Mr. REID. Mr. President, I will say a few words about the first vote we are going to have today.

I am very happy I had the opportunity and the privilege to nominate Gloria Navarro to be a Federal judge for the District of Nevada. What a wonderful addition she will be to the Federal Judiciary. She has a number of outstanding qualities.

First, she is such a fine human being. She has a wonderful family—a husband who supports her entirely in this terrifically important job she is going to take. He is an accomplished lawyer himself. She has wonderful children and a mom who supports her. She is a Nevadan who has been educated in the Nevada school system. She has attended some of the finest universities in the country—the University of Southern California and Arizona State.

In my interviews with her, I was very impressed. She has proven throughout her personal and professional life that she embodies the values of our country—hard work, discipline, and respect for the rule of law. I have been impressed time and time again by this Nevadan's record and her commitment to public service in all areas of her life. She has worked for two decades in both

the private and public sectors and has experience in every aspect of the law—complex litigation at both the Federal and State levels; murder cases.

She is currently the chief deputy district attorney in the Office of County Counsel, providing legal counsel and litigation defense to the Clark County Board of Commissioners. She has worked as a public defender, and in 2002 she received the Nevada State Bar Access to Justice Pro Bono Public Lawyer of the Year award. She has also worked in private practice, representing clients in Federal and State litigation relating to criminal, civil, and family law. In 2001, she was awarded the very prestigious Louis Wiener Pro Bono Service Award.

She is committed to the State of Nevada. She is committed to her community. Among other things, as president of the Latino Bar Association, she created a mentoring program pairing high school, college, and law school students with community lawyers.

It is my pleasure to have recommended her to be a judge, and everyone can rest assured that she will do an outstanding job for the people of Nevada in dispensing fair, equal justice under the law.

Mr. LEAHY. Mr. President, Senate Republicans have not allowed the Senate to act on a judicial nominee for almost 2 weeks. They have continued to stall the almost two dozen judicial nominees reported favorably by the Senate Judiciary Committee, dating back to last November. These 23 judicial nominees awaiting final Senate action include 17 who were reported without any negative votes. That is right—Senate Republicans continue to block Senate consideration and confirmation of nominees, including judicial nominees, who are not only going to be confirmed, but will likely be confirmed unanimously.

The majority leader has had to file cloture petitions to cut off the Republican stalling by filibuster votes on President Obama's nominees 22 times. Twice he has had to file cloture to proceed with judicial nominees, only to eventually see those nominees confirmed unanimously. This stalling and obstruction is wrong.

Senator WHITEHOUSE, Senator MCCASKILL, and a number of other Senators have taken up the cause against these delays and secret holds. I thank them. They made live requests for action on the Senate floor to bring these matters into the light. Regrettably, those Republican Senators who had objected did not come forward to identify themselves or the reasons for their objections in accordance with Senate rules.

By this date in George W. Bush's Presidency, the Senate had confirmed 52 Federal circuit and district court judges. As of today, only 20 Federal circuit and district court confirmations have been allowed by Senate Republicans. As I have noted there remain another two dozen additional judicial

nominations stalled before final Senate action by Republican obstruction. It should not take 2 weeks to work out time agreements on three non-controversial nominees. Nominees reported without a single negative vote in committee should not be stalled for months for no good reason.

Despite the fact that President Obama began sending judicial nominations to the Senate 2 months earlier than President Bush, the Senate is far behind the pace we set during the Bush administration. In the second half of 2001 and through 2002 the Senate confirmed 100 of President Bush's judicial nominees. Given Republican delay and obstruction this Senate may not achieve even half of that. Last year the Senate was allowed to confirm only 12 Federal circuit and district court judges all year. That was the lowest total in more than 50 years. Meanwhile, judicial vacancies have skyrocketed to more than 100, more than 40 of which have been declared to be "judicial emergencies" by the Administrative Office of the U.S. Courts.

There is no explanation or excuse for what continues to be a practice by Senate Republicans of secret holds, and a Senate Republican leadership strategy of delay and obstruction of this President's nominations. That is wrong.

Throughout the past month, a number of Senators have come before the Senate to discuss this untenable situation and to ask for consent to proceed to scores of noncontroversial nominations. Republicans objected anonymously and without specifying any basis whatsoever.

These long delays unfortunately continue to be part of a pattern of Republican obstructionism that we have seen since President Obama took office. In a dramatic departure from the Senate's traditional practice of prompt and routine consideration of noncontroversial nominations, Senate Republicans have refused month after month to join agreements to consider, debate and vote on nominations. This unprecedented practice has led to a backlog of nominations and a historically low number of judicial confirmations.

We should restore the Senate's tradition of moving promptly to consider noncontroversial nominees pending on the calendar, with up-or-down votes in a matter of days, not weeks, and certainly not months. For those nominees Republicans wish to debate, we should come to agreements for when to have those debates and votes. It should not take cloture in order for the Senate to get its work done and fulfill its constitutional advice and consent responsibilities.

I, again, urge the Senate Republican leadership to abandon its destructive delaying tactics and allow the Senate to act on the backlog of nearly two dozen judicial nominees reported by the Senate Judiciary Committee over the last 6 months that they have stalled for no good purpose.

The three nominations we consider today should have been confirmed

months ago, and I predict will each be confirmed overwhelmingly. Nancy Freudenthal has been nominated to fill a vacancy on the District of Wyoming. She has decades of experience as a public servant and a lawyer in private practice, and she currently serves as Wyoming's First Lady. Ms. Freudenthal has been rated "well qualified" by the American Bar Association's, ABA, Standing Committee on the Federal Judiciary and, when confirmed, she will be that state's first female Federal judge. The Judiciary Committee favorably reported Ms. Freudenthal's nomination by voice vote without dissent on February 11—nearly 3 months ago—and her nomination has the support of both of Wyoming's Republican Senators, Senator ENZI and Senator BARRASSO.

Judge D. Price Marshall has been nominated to fill a vacancy on the Eastern District of Arkansas. The Judiciary Committee also favorably reported his nomination by voice vote without dissent nearly 3 months ago, on February 11. Judge Marshall is currently a well-respected judge on the Arkansas Court of Appeals, and he spent 15 years in private practice in Jonesboro, Arkansas. He also served as a law clerk to Seventh Circuit Judge Richard S. Arnold. Judge Marshall has earned the highest possible rating, unanimously "well qualified" from the ABA Standing Committee, and he has the strong support of both of his home State Senators, Senator PRYOR and Senator LINCOLN.

Gloria Navarro has been nominated to serve as a Federal district court judge in Nevada. The Judiciary Committee reported her nomination by voice vote without dissent 2 months ago, on March 4. When the Senate finally confirms her, Ms. Navarro will become the only woman, and the only Hispanic, on the Nevada district court. Ms. Navarro, who has been rated "qualified" by the ABA's standing committee has gained valuable experience as a chief deputy district attorney in Clark County, NV, as a public defender and as a lawyer in private practice. Her nomination has the support of both of her home State Senators, Senator REID and Senator ENSIGN.

The three judicial nominees the Senate considers today have each been stalled by Republican objection for months. Each has the support of his or her home State Senators. In one case, that is two Republican Senators, in another that is two Democratic Senators, and in the third case that is one Democratic Senator and a Republican Senator. Each of these confirmations is long overdue. I congratulate the nominees and their families on their confirmations today.

I urge the Republican leadership to agree to prompt consideration of the additional 20 judicial nominees they continue to stall.

The ACTING PRESIDENT pro tempore. Is there any debate in opposition to the nomination?



If not, the question is, Will the Senate advise and consent to the nomination of Gloria M. Navarro, of Nevada, to be United States District Judge for the District of Nevada?

Mr. REID. I ask for the yeas and nays.

The ACTING PRESIDENT pro tempore. Is there a sufficient second?

There is a sufficient second.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from West Virginia (Mr. BYRD) is necessarily absent.

Mr. KYL. The following Senator is necessarily absent: the Senator from Utah (Mr. BENNETT).

The PRESIDING OFFICER (Mr. MERKLEY). Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 98, nays 0, as follows:

[Rollcall Vote No. 128 Ex.]

YEAS—98

|            |            |             |
|------------|------------|-------------|
| Akaka      | Enzi       | Menendez    |
| Alexander  | Feingold   | Merkley     |
| Barrasso   | Feinstein  | Mikulski    |
| Baucus     | Franken    | Murkowski   |
| Bayh       | Gillibrand | Murray      |
| Begich     | Graham     | Nelson (NE) |
| Bennet     | Grassley   | Nelson (FL) |
| Bingaman   | Gregg      | Pryor       |
| Bond       | Hagan      | Reed        |
| Boxer      | Harkin     | Reid        |
| Brown (MA) | Hatch      | Risch       |
| Brown (OH) | Hutchison  | Roberts     |
| Brownback  | Inhofe     | Rockefeller |
| Bunning    | Inouye     | Sanders     |
| Burr       | Isakson    | Schumer     |
| Burr       | Johanns    | Sessions    |
| Cantwell   | Johnson    | Shaheen     |
| Cardin     | Kaufman    | Shelby      |
| Carper     | Kerry      | Snowe       |
| Casey      | Klobuchar  | Specter     |
| Chambliss  | Kohl       | Stabenow    |
| Coburn     | Kyl        | Tester      |
| Cochran    | Landrieu   | Thune       |
| Collins    | Lautenberg | Udall (CO)  |
| Conrad     | Leahy      | Udall (NM)  |
| Corker     | LeMieux    | Vitter      |
| Cornyn     | Levin      | Voivovich   |
| Crapo      | Lieberman  | Warner      |
| DeMint     | Lincoln    | Webb        |
| Dodd       | Lugar      | Whitehouse  |
| Dorgan     | McCain     | Wicker      |
| Durbin     | McCaskill  | Wyden       |
| Ensign     | McConnell  |             |

NOT VOTING—2

Bennett Byrd

The nomination was confirmed.

NOMINATION OF NANCY D. FREUDENTHAL

The PRESIDING OFFICER. There will now be 2 minutes of debate, evenly divided, on the nomination of Nancy D. Freudenthal, of Wyoming, to be U.S. circuit judge.

Mr. ENZI. Mr. President, I am pleased to rise in support of the nomination of Nancy Freudenthal to serve as a judge for the U.S. District Court for the District of Wyoming. I want to thank Chairman LEAHY and Senator SESSIONS and the Judiciary Committee staff for their assistance moving this nomination through the process.

Nancy is a Wyoming native, born in Cody, and received both her B.A. and her J.D. from the University of Wyoming.

After being admitted to the Wyoming State Bar in 1980, Nancy took a position with Governor Ed Herschler as his attorney for intergovernmental affairs

for 8 years. She then served in the same position for Governor Mike Sullivan for 2 years. In this capacity, Nancy served as the Governor's representative on numerous boards, worked extensively with the State legislature, taught at the University of Wyoming College of Law, and served as acting administrator of the Department of Environmental Quality in the Land Quality Division.

In 1989, Nancy was appointed by Governor Sullivan to the Wyoming Tax Commission and State Board of Equalization, where she served as Chairman for a 6-year term. While the State board of equalization is tasked with the annual process of equalizing valuation of property in Wyoming counties, the board has a main function of listening to disputes between taxpayers and the Department of Revenue and reviewing appeals. Nancy's experience as chairman of this board will greatly enhance her abilities as a judge.

Since joining Davis & Cannon, LLP in 1995, Nancy has handled a wide variety of matters, including complex mineral tax litigation, environmental and natural resource disputes, public utility law, oil and gas litigation, employment litigation, and commercial transactions. She has experience at both the trial and appellate levels. Nancy is well respected among her peers and judges in Wyoming.

I also want to mention how important this judgeship is for Wyoming. While Senators disagree at times about specific nominees, we can all agree that without judges in place our legal system slows down and does a disservice to the people we represent.

Nancy Freudenthal's experiences as a private attorney and in State government will serve her well as a district court judge. I am pleased that her nomination has received the strong support of my Senate colleagues.

The PRESIDING OFFICER. The Senator from Vermont.

Mr. LEAHY. Mr. President, I will support this nominee, but I should mention again that Senate Republicans have not allowed us to vote on a judicial nominee for almost 2 weeks.

By this date in George W. Bush's Presidency, the Senate had confirmed 52 Federal circuit and district court judges. As of today, we had only been allowed only 20 by the Senate Republicans. Counting the recent vote on Gloria M. Navarro this brings us just up to 21 confirmations.

There are nearly two dozen additional nominations stalled. It should not take 2 weeks to try to get through these secret holds. When we have people who are confirmed unanimously in the committee, then confirmed unanimously on the floor, it is unconscionable to hold them up week after week after week.

The PRESIDING OFFICER. The Senator from Wyoming.

Mr. ENZI. Mr. President, I am rising in support of the nominee. Any delays that there have been have not been for

this particular nominee, nor by the Wyoming delegation at all.

This is a position that has been open now for over 2 years. The first nominee for this position got a hearing but could not get a vote in committee. The nomination ran out and we now have a new nominee, who is Mrs. Freudenthal, Nancy Freudenthal, who is also the first lady of Wyoming.

But she, in her own right, has been an attorney, has served with three different Governors in the State of Wyoming, and does a phenomenal job. She has her law degree from the University of Wyoming and would make an outstanding person to fill in this roll. Both Senator BARRASSO and I are strongly in support of her and have been pushing for her nomination since we first started.

Mr. LEAHY. Would the Senator yield? The Senator is absolutely right. The Wyoming Senators did not hold up this nominee, but the Republican side did.

Mr. ENZI. Mr. President, the Republican side may have been doing things to be sure we had votes on judges, which is the same thing the Democrats did when we were in the majority. We had to have votes on all these. I am glad we finally got to the position of having a vote.

The PRESIDING OFFICER. Time has expired.

Mr. ENZI. I ask everyone to vote aye.

I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second? There appears to be.

The question is, Will the Senate advise and consent to the nomination of Nancy D. Freudenthal, of Wyoming, to be U.S. district judge for the District of Wyoming?

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from West Virginia (Mr. BYRD) and the Senator from Massachusetts (Mr. KERRY) are necessarily absent.

Mr. KYL. The following Senator is necessarily absent: the Senator from Utah (Mr. BENNETT).

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 96, nays 1, as follows:

[Rollcall Vote No. 129 Ex.]

YEAS—96

|            |            |            |
|------------|------------|------------|
| Akaka      | Casey      | Grassley   |
| Alexander  | Chambliss  | Gregg      |
| Barrasso   | Cochran    | Hagan      |
| Baucus     | Collins    | Harkin     |
| Bayh       | Conrad     | Hatch      |
| Begich     | Corker     | Hutchison  |
| Bennet     | Cornyn     | Inhofe     |
| Bingaman   | Crapo      | Inouye     |
| Bond       | DeMint     | Isakson    |
| Boxer      | Dodd       | Johanns    |
| Brown (MA) | Dorgan     | Johnson    |
| Brown (OH) | Durbin     | Kaufman    |
| Brownback  | Ensign     | Klobuchar  |
| Bunning    | Enzi       | Kohl       |
| Burr       | Feingold   | Kyl        |
| Burr       | Feinstein  | Landrieu   |
| Cantwell   | Franken    | Lautenberg |
| Cardin     | Gillibrand | Leahy      |
| Carper     | Graham     | LeMieux    |

|             |             |            |
|-------------|-------------|------------|
| Levin       | Nelson (FL) | Specter    |
| Lieberman   | Pryor       | Stabenow   |
| Lincoln     | Reed        | Tester     |
| Lugar       | Reid        | Thune      |
| McCain      | Risch       | Udall (CO) |
| McCaskill   | Roberts     | Udall (NM) |
| McConnell   | Rockefeller | Vitter     |
| Menendez    | Sanders     | Voinovich  |
| Merkley     | Schumer     | Warner     |
| Mikulski    | Sessions    | Webb       |
| Murkowski   | Shaheen     | Whitehouse |
| Murray      | Shelby      | Wicker     |
| Nelson (NE) | Snowe       | Wyden      |

NAYS—1

Coburn

NOT VOTING—3

Bennett Byrd Kerry

The nomination was confirmed.

NOMINATION OF DENZIL PRICE MARSHALL, JR.

The PRESIDING OFFICER. There will now be 2 minutes of debate equally divided on the nomination of Denzil Price Marshall Jr., of Arkansas, to be United States District Judge for the Eastern District of Arkansas.

The Senator from Arkansas.

Mrs. LINCOLN. Mr. President, I am so pleased to rise in support of Judge Price Marshall who has been nominated to fill the Federal judicial vacancy in the Eastern District of Arkansas.

Judge Marshall has enjoyed an impressive and lengthy legal career in Arkansas, where he has served as a judge on the Arkansas Court of Appeals since 2006.

Previously, Judge Marshall practiced law in his hometown of Jonesboro, for 15 years, as a principal at the firm Barrett & Deacon. He also clerked for U.S. Circuit Judge Richard Arnold from 1989 to 1991.

He graduated from Arkansas State University in Jonesboro in 1985, where he currently serves as an adjunct professor of political science.

Judge Marshall also received a degree from the London School of Economics, and graduated with honors from Harvard Law School in 1989.

He has done a tremendous job. He is very well known in Arkansas as a gifted appellate advocate, brilliant legal mind, and well-respected man of integrity. I am so pleased the Senate is taking the role of moving him forward in this capacity. I thank Chairman LEAHY and the Judiciary Committee for moving the nomination forward. I have full faith and confidence in Judge Marshall's ability and encourage Members to support him.

I yield to my colleague from Arkansas.

Mr. PRYOR. Mr. President, I don't think it is an exaggeration to say that when our Founding Fathers laid out article III of the Constitution, they had people such as Price Marshall in mind. He is smart. He is hard-working. He is a family man. He is involved in his community. He is involved in his church and in his legal profession. He is an elected member of the Arkansas Court of Appeals. When he was in private practice, he had a reputation as a lawyer's lawyer. I join Senator LINCOLN in giving him my highest recommendation.

I appreciate all my colleagues voting yes on Price Marshall.

The PRESIDING OFFICER. All time is yielded back.

The question is, Will the Senate advise and consent to the nomination of Denzil Price Marshall, Jr., of Arkansas, to be United States District Judge for the Eastern District of Arkansas?

The nomination was confirmed.

The motion to reconsider is considered as made and tabled.

The President shall be notified of the Senate's action.

• Mr. KERRY. Mr. President, I was necessarily absent for the votes on the nomination of Nancy D. Freudenthal to be U.S. District Judge for the District of Wyoming and Denzil Price Marshall Jr. to be U.S. District Judge for the Eastern District of Arkansas. If I were able to attend today's session, I would have supported both nominees.●

LEGISLATIVE SESSION

The PRESIDING OFFICER. The Senate will resume legislative session.

RESTORING AMERICAN FINANCIAL STABILITY ACT OF 2010—Continued

AMENDMENT NO. 3737

The PRESIDING OFFICER. There is now 4 minutes of debate equally divided prior to a vote on the Boxer amendment.

The Senator from California.

Mrs. BOXER. Mr. President, I would like everyone to take a look at these headlines from September 2008: "Nightmare on Wall Street, Where Do We Go From Here?" All of us who went through this, whether we were in the Senate or we were looking at what was happening to our investments on Wall Street, we saw over 3 short days in September of 2008, Lehman Brothers, Merrill Lynch, and AIG collapsed and the stock market plunged. Seniors lost their retirement savings, and families lost their jobs and homes. Small businesses stopped hiring. It was a nightmare. That is what it was. If there is one thing we should all be able to agree on, it is this: The American taxpayer should never again have to bail out Wall Street firms that gambled away our savings and wreaked havoc on our economy.

My amendment is very clear. It is not a sense of the Senate. It has the force of law. It is straightforward. It is an ironclad assurance that a failing, insolvent Wall Street firm must be liquidated, and the cost of that liquidation must come either from selling off the firm's assets or from industry assessments of the big Wall Street firms.

I will retain the remainder of my time in case there is a debate. I hope this is close to a unanimous vote. It is clear, and I hope we will agree.

I retain the remainder of my time.

The PRESIDING OFFICER. The Senator from Alabama.

Mr. SHELBY. Mr. President, I yield back the time and ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be.

The question is on agreeing to the amendment.

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from West Virginia (Mr. BYRD) and the Senator from Massachusetts (Mr. KERRY) are necessarily absent.

I further announce that if present and voting, the Senator from Massachusetts (Mr. KERRY would vote "yea."

Mr. KYL. The following Senator is necessarily absent: the Senator from Utah (Mr. BENNETT).

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 96, nays 1, as follows:

[Rollcall Vote No. 130 Leg.]

YEAS—96

|            |            |             |
|------------|------------|-------------|
| Akaka      | Ensign     | Menendez    |
| Alexander  | Enzi       | Merkley     |
| Barrasso   | Feingold   | Mikulski    |
| Baucus     | Feinstein  | Murkowski   |
| Bayh       | Franken    | Murray      |
| Begich     | Gillibrand | Nelson (NE) |
| Bennet     | Graham     | Nelson (FL) |
| Bingaman   | Grassley   | Pryor       |
| Bond       | Gregg      | Reed        |
| Boxer      | Hagan      | Reid        |
| Brown (MA) | Harkin     | Risch       |
| Brown (OH) | Hatch      | Roberts     |
| Brownback  | Hutchison  | Rockefeller |
| Bunning    | Inhofe     | Sanders     |
| Burr       | Inouye     | Schumer     |
| Burriss    | Isakson    | Sessions    |
| Cantwell   | Johanns    | Shaheen     |
| Cardin     | Johnson    | Shelby      |
| Carper     | Kaufman    | Snowe       |
| Casey      | Klobuchar  | Specter     |
| Chambliss  | Kohl       | Stabenow    |
| Coburn     | Landrieu   | Tester      |
| Cochran    | Lautenberg | Thune       |
| Collins    | Leahy      | Udall (CO)  |
| Conrad     | LeMieux    | Udall (NM)  |
| Corker     | Levin      | Vitter      |
| Cornyn     | Lieberman  | Voinovich   |
| Crapo      | Lincoln    | Warner      |
| DeMint     | Lugar      | Webb        |
| Dodd       | McCain     | Whitehouse  |
| Dorgan     | McCaskill  | Wicker      |
| Durbin     | McConnell  | Wyden       |

NAYS—1

Kyl

NOT VOTING—3

Bennett Byrd Kerry

The amendment (No. 3737) was agreed to.

Mr. DODD. I move to reconsider the vote.

Mr. INOUE. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The PRESIDING OFFICER. The Senator from Alabama.

AMENDMENT NO. 3827 TO AMENDMENT NO. 3739

Mr. SHELBY. Mr. President, I call up my amendment, which is at the desk.

The PRESIDING OFFICER. The clerk will report.

The bill clerk read as follows:

The Senator from Alabama [Mr. SHELBY], for himself and Mr. DODD, proposes an amendment numbered 3827 to amendment No. 3739.

(The amendment is printed in today's RECORD under "Text of Amendments.")

The PRESIDING OFFICER. There will be 4 minutes of debate, evenly divided, on the amendment.

The Senator from Alabama.

Mr. SHELBY. Mr. President, I yield back my time. I think we have debated this quite a while this afternoon. Most people know about it.

The PRESIDING OFFICER. The Senator from Connecticut.

Mr. DODD. Mr. President, again, I thank my colleagues. I thank Senator CORKER, Senator WARNER, and Senator SHELBY. A lot of work went into this amendment. I urge my colleagues to support it.

I yield back our time and ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The question is on agreeing to the amendment.

The clerk will call the roll.

The bill clerk called the roll.

Mr. DURBIN. I announce that the Senator from West Virginia (Mr. BYRD) is necessarily absent.

Mr. KYL. The following Senator is necessarily absent: the Senator from Utah (Mr. BENNETT).

The PRESIDING OFFICER (Mr. FRANKEN). Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 93, nays 5, as follows:

[Rollcall Vote No. 131 Leg.]

YEAS—93

|            |            |             |
|------------|------------|-------------|
| Akaka      | Feinstein  | Merkley     |
| Alexander  | Franken    | Mikulski    |
| Barrasso   | Gillibrand | Murkowski   |
| Baucus     | Graham     | Murray      |
| Bayh       | Grassley   | Nelson (NE) |
| Begich     | Gregg      | Nelson (FL) |
| Bennet     | Hagan      | Pryor       |
| Bingaman   | Harkin     | Reed        |
| Bond       | Hutchison  | Reid        |
| Boxer      | Inhofe     | Risch       |
| Brown (MA) | Inouye     | Roberts     |
| Brown (OH) | Isakson    | Rockefeller |
| Brownback  | Johanns    | Sanders     |
| Bunning    | Johnson    | Schumer     |
| Burr       | Kaufman    | Sessions    |
| Burriss    | Kerry      | Shaheen     |
| Cantwell   | Klobuchar  | Shelby      |
| Cardin     | Kohl       | Snowe       |
| Carper     | Kyl        | Specter     |
| Casey      | Landrieu   | Stabenow    |
| Chambliss  | Lautenberg | Tester      |
| Cochran    | Leahy      | Thune       |
| Collins    | LeMieux    | Udall (CO)  |
| Conrad     | Levin      | Udall (NM)  |
| Corker     | Lieberman  | Vitter      |
| Crapo      | Lincoln    | Voinovich   |
| Dodd       | Lugar      | Warner      |
| Durbin     | McCain     | Webb        |
| Ensign     | McCaskill  | Whitehouse  |
| Enzi       | McConnell  | Wicker      |
| Feingold   | Menendez   | Wyden       |

NAYS—5

|        |        |       |
|--------|--------|-------|
| Coburn | DeMint | Hatch |
| Cornyn | Dorgan |       |

NOT VOTING—2

|         |      |
|---------|------|
| Bennett | Byrd |
|---------|------|

The amendment (No. 3827) was agreed to.

Mr. DODD. Mr. President, I move to reconsider the vote.

Mr. SHELBY. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

AMENDMENTS NOS. 3755 AND 3757, EN BLOC

The PRESIDING OFFICER. The Senate will now vote on the two Snowe amendments en bloc.

If there is no further debate on the amendments, the question is on agreeing to the amendments en bloc.

The amendments (Nos. 3755 and 3757) were agreed to.

Mr. DODD. Mr. President, I move to reconsider the vote.

Mr. SHELBY. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The PRESIDING OFFICER. The Senator from Alabama is recognized.

AMENDMENT NO. 3826 TO AMENDMENT NO. 3739

Mr. SHELBY. Mr. President, I rise to bring up amendment No. 3826, the Republican consumer protection alternative. This amendment has been co-sponsored by 14 of my colleagues. It is amendment No. 3826.

The PRESIDING OFFICER. The clerk will report.

The bill clerk read as follows:

The Senator from Alabama [Mr. SHELBY], for himself, Mr. MCCONNELL, Mr. BENNETT, Mr. CRAPO, Mr. CORKER, Mr. JOHANNES, Mrs. HUTCHISON, Mr. VITTER, Mr. BUNNING, Mr. CHAMBLISS, Mr. CORNYN, Mr. BOND, and Mr. ENZI, proposes an amendment numbered 3826 to amendment No. 3739.

Mr. SHELBY. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

(The amendment is printed in today's RECORD under "Text of Amendments.")

The PRESIDING OFFICER. The Senator from Connecticut is recognized.

Mr. DODD. Mr. President, before they begin debate on the next amendment, I thank my colleagues. This has been a difficult time even getting to this point. I thank Senator SHELBY and his staff and my staff and others. We have had a vote on the Boxer amendment, 96 to 1. We had a vote, 93 to 5, on the Shelby-Dodd amendment. We adopted two Snowe amendments in the last hour. That is a pretty good beginning on this bill.

I want to tell my colleagues I have received about 95 amendments to the bill that people will propose. I believe Members ought to be able to be heard on their amendments. This is something that will have to be self-imposed discipline, to some degree, but if Members will restrain themselves on time, more colleagues will get a chance to be a part of the bill and to be heard. If you ask for too much time, it will make it difficult. I just ask people to be considerate of each other. Most times, an amendment can be made—a big amendment—with an hour or two of debate and others less than that, maybe 20 minutes or 30 minutes equally divided. Again, I am not suggesting some amendments are more important than others. If you bring the amendments to us for review, perhaps we can adopt some or make them part of a managers' amendment. We will both have

to check them out. If we can do that, we can reduce the number significantly. I think we have some smart proposals. I cannot do that alone. My colleague will have to agree with that.

It would help us a great deal if we can move this along, and I say that respectfully. I don't know whether we have an agreement on when we might vote on this amendment. I will ask my colleague to give us some idea. I would like you to think about how much time you would like, and keep in mind your fellow colleagues who would like to be heard on their amendments.

Mr. DORGAN. Will the Senator yield for a question?

Mr. DODD. Yes, I am glad to yield.

Mr. DORGAN. I think it is commendable that there has been a burst of activity on the Senate floor in the last couple of hours. We have had a number of votes. It took some while to wait for this to happen. I agree with the Senator from Connecticut and the Senator from Alabama that to the extent we can accommodate votes on a wide range of subjects—this is an issue that is very consequential to the future of the country, and we want to get it right.

From my standpoint, I have a couple of amendments I think are very important. Time agreements are not a problem for me, I am interested in having the opportunity to explain an amendment and have a short debate and then have the Senate register its judgment. I appreciate what the Senator just said. He would like to see us move along and be able to offer amendments. There are a lot of them on too big to fail and credit default swaps. I will talk to the managers. I hope I will have an opportunity to get them on the floor and get them offered.

Mr. DODD. I hope we can stay away from filibusters and get everybody to have an up-or-down vote. This is a very important bill, and it is also about how this institution functions and whether we trust each other to be able to offer an amendment, have an adequate amount of time to debate, and then vote up or down. That is how we ought to function.

I hope this bill will not only produce a good product in the end but will also have the healing quality this institution needs. We have been through a lot in this Congress. We need to get back to acting like colleagues, respecting each other's opinions, having a good partisan debate but doing it in a civil fashion, having the consideration each person deserves to be heard, and having a vote up or down. I offer that as a suggestion on how we might proceed.

Mr. SANDERS. If the Senator will yield, do we have any sense of what is happening this afternoon?

Mr. DODD. I will find out from my colleague.

Mr. SHELBY. Mr. President, I join my colleague from Connecticut. We have had a burst of activity this afternoon. I think we are off to a good start. We have to remember that this bill is

about 1,500 pages. This doesn't only affect a little bit of our economy, it affects all of our economy in one way or the other.

I have just laid down an amendment—the Republican alternative to the consumer products—and a lot of people are going to want to debate it on both sides. We are not here to delay this bill in any way. I think it is so important and it is so comprehensive that we are going to have a healthy debate. I appreciate the remarks of the Senator from Connecticut. I believe he understands that very well.

Mr. DODD. My colleague from Montana wishes to speak.

The PRESIDING OFFICER. The Senator from Montana is recognized.

Mr. TESTER. Mr. President, I inquire of Senator DODD, at this point in time, does he want me call up my amendment No. 3749 or just talk about it?

Mr. SHELBY. The Senator can call it up.

Mr. DODD. My friend can call up his amendment.

AMENDMENT NO. 3749 TO AMENDMENT NO. 3739

Mr. TESTER. Mr. President, I ask unanimous consent to set aside the pending amendment, and I call up amendment No. 3749.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report.

The legislative clerk read as follows:

The Senator from Montana [Mr. TESTER], for himself, Mr. CONRAD, Mrs. MURRAY, and Mr. BURRIS, proposes an amendment numbered 3749 to amendment No. 3739.

Mr. TESTER. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To require the Corporation to amend the definition of the term "assessment base")

On page 368, strike line 3 and all that follows through page 369, line 14, and insert the following:

(b) ASSESSMENT BASE.—The Corporation shall amend the regulations issued by the Corporation under section 7(b)(2) of the Federal Deposit Insurance Act (12 U.S.C. 1817(b)(2)) to define the term "assessment base" with respect to an insured depository institution for purposes of that section 7(b)(2), as an amount equal to—

(1) the average consolidated total assets of the insured depository institution during the assessment period; minus

(2) the sum of—

(A) the average tangible equity of the insured depository institution during the assessment period; and

(B) in the case of an insured depository institution that is a custodial bank (as defined by the Corporation, based on factors including the percentage of total revenues generated by custodial businesses and the level of assets under custody) or a banker's bank (as that term is used in section 5136 of the Revised Statutes (12 U.S.C. 24)), an amount that the Corporation determines is necessary to establish assessments consistent with the definition under section 7(b)(1) of the Federal Deposit Insurance Act (12 U.S.C. 1817(b)(1)) for a custodial bank or a banker's bank.

Mr. TESTER. Mr. President, I rise to urge my colleagues to support the Tester-Hutchison amendment. My colleague from Texas and I came to the floor yesterday to talk about this bipartisan, commonsense amendment to hold banks accountable for their behavior and to preserve the integrity of the FDIC deposit insurance fund.

Our amendment would force big banks to pay their fair share of insurance by basing assessments on assets rather than deposits. It would fix the lopsided assessment system that we have now, which unfairly burdens our community banks. It would ensure that the FDIC has the necessary resources to maintain the health of the deposit insurance fund.

Senator HUTCHISON and I think this amendment makes a good deal of common sense. I am pleased this is one of the first amendments up for consideration because it highlights the fact that Democrats and Republicans do agree on ways we can strengthen what is already a very good bill. Senator HUTCHISON and I are joined by Senators CONRAD, MURRAY, BURRIS, BROWN of Massachusetts, HARKIN, SHAHEEN, CORNYN, JOHANNIS, NELSON of Florida, and NELSON of Nebraska in offering this important bipartisan amendment.

After working on this bill for months with the good Senator DODD and the Banking Committee, I am pleased we are finally getting an opportunity to debate this bill and move it forward.

I know there are a number of other bipartisan amendments like this one where Members can join together to work to improve this bill. I look forward to considering them also.

With that, when the time is right, when leadership has agreed, I hope we can get a vote on amendment No. 3749. I yield the floor.

The PRESIDING OFFICER. The Senator from Rhode Island is recognized.

Mr. DORGAN. Mr. President, before the Senator from Rhode Island speaks, let me just ask if he will yield so that I may ask a question.

Mr. WHITEHOUSE. Yes.

Mr. DORGAN. Mr. President, the Senator from Montana has offered an amendment. I am trying to determine if there is a list and how I might get on the list. I might propound the question to the Senator from Connecticut. There has been a Republican amendment offered, and that was set aside and the Senator from Montana offered one. I would like to talk to whoever is making a list.

Mr. DODD. There isn't one. This amendment will be agreed to. It is not going to require a vote. Other matters will require debate and discussion. That was the only reason to do this—to get it in the queue—and at some point today there will be an agreement to accept that amendment. They just didn't do it yet. I don't have a particular queue lined up.

It is my intention to ask Senator SANDERS to offer his, once we complete this—to be the next in line. I ask my

colleagues to, instead of jumping up one after another trying to get in the queue, come and talk to us and let us orchestrate it in a way that will allow for consideration of various parts of the bill.

Mr. DORGAN. Mr. President, I thank my colleague from Rhode Island for his courtesy, and I thank Senator DODD. I was here earlier. I will come and talk about that queue as it exists. I hope my amendment on too big to fail will be part of the early amendments.

The PRESIDING OFFICER. The Senator from Rhode Island.

Mr. WHITEHOUSE. Mr. President, I was delighted to give the distinguished Senator from North Dakota a chance to clarify that.

I will speak just for a minute about amendment No. 3746, which I will not be calling up right now but which I intend to work with Chairman DODD on to call up later.

I wanted to mention that this afternoon this amendment received the endorsement of Americans for Financial Reform, a coalition of dozens of national and State consumer groups that are working to help pass the critical legislation we are debating today.

In addition to the coalition as a whole, the amendment has been endorsed by individual members as well, including the AARP, the Consumer Federation of America, Consumers Action, Consumers Union, and on behalf of its low-income clients, the National Consumer Law Center.

These groups have sent a letter to each of my colleagues which reads in part:

On behalf of consumers, AFR strongly urges you to support Whitehouse's Interstate Lending Amendment. By reinstating protections that existed prior to the U.S. Supreme Court's decision in Marquette National Bank of Minneapolis v. First of Omaha Service Corp (1978), Congress will take a step in the right direction toward protecting consumers and leveling the playing field between national credit card companies and their local and community oriented counterparts.

The Whitehouse Interstate Lending Amendment takes a strong step towards restoring to each state the ability to protect its citizens from lenders based in other states. We strongly urge you to vote in favor of this Amendment and in favor of the consumer protections this Amendment promotes. By leveling the playing field between national banks and local lenders, you will send a strong signal to Main Street that their interests count. We urge adoption of this modest, yet tremendously helpful amendment.

Mr. President, I ask unanimous consent to have printed in the RECORD this letter dated today from Americans for Financial Reform.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

AMERICANS FOR  
FINANCIAL REFORM,  
Washington, DC, May 5, 2010.

Re Support for Whitehouse Interstate Lending amendment to S. 3217.

U.S. SENATE,  
Washington, DC.

DEAR SENATOR: The consumer, employee, investor, community and civil rights groups

who are members of Americans for Financial Reform (AFR) write to express strong support for the Whitehouse Interstate Lending Amendment that will be offered during floor debate on S. 3217, the "Restoring American Financial Stability Act."

This amendment will restore to the states the ability to enforce interest rate caps against out-of-state lenders. By so doing, the amendment will help level the playing field so that intrastate lenders such as community banks, local retailers, and credit unions no longer are bound by stricter lending limits than national credit card companies.

Under current law, national banks are bound only by the lending laws of the state in which the bank is based. As a result, the current system gives lenders an incentive to locate in states with weak or non-existent interest restrictions. A handful of states, eager to attract lucrative credit card business and related tax revenues, have all but eliminated their consumer protections.

On behalf of consumers, AFR strongly urges you to support Whitehouse's Interstate Lending Amendment. By reinstating protections that existed prior to the U.S. Supreme Court's decision in *Marquette National Bank of Minneapolis v. First of Omaha Service Corp* (1978), Congress will take a step in the right direction toward protecting consumers and leveling the playing field between national credit card companies and their local and community oriented counterparts.

The Whitehouse Interstate Lending Amendment takes a strong step towards restoring to each state the ability to protect its citizens from lenders based in other states. We strongly urge you to vote in favor of this Amendment and in favor of the consumer protections this Amendment promotes. By leveling the playing field between national banks and local lenders, you will send a strong signal to Main Street that their interests count. We urge adoption of this modest, yet tremendously helpful amendment.

Please direct questions to Maureen Thompson.

Sincerely,

AMERICANS FOR FINANCIAL REFORM.

Mr. WHITEHOUSE. Mr. President, I know the membership of this organization that supports the amendment includes AARP, as I mentioned, that also supported it individually, the Center for Responsible Lending, Common Cause, Consumers Union, the NAACP, the National Association of Investment Professionals, the National Council of La Raza, and the Veterans Chamber of Commerce, in addition to a great number of other organizations.

This is an important amendment. It closes a loophole that was opened by the Supreme Court decision of 30 years ago, the decision to define the term "located" in the National Banking Act from way back in the Civil War era, 1863, as meaning the location where the bank is located, not the location where the consumer is located, so that when there is a bank in one State doing business with a consumer in another State, the laws of the bank's State govern.

There is nothing particularly wrong with that decision. The problem is that the banks figured out that they could go to States that had the worst consumer protections or go to States that would be willing to chuck their consumer protections in return for the influx of business. From those States

which have the worst consumer protection laws, they could then market their products around to other States and undercut and dodge around the laws of Rhode Island, the laws of Minnesota, the laws of Connecticut, the laws of Iowa, the laws of Virginia—the laws of all the States that for more than 200 years, in the history of our Republic, had this authority to regulate interest and to protect our consumers.

This is an unintentional loophole. It has created grievous abuse of consumers who for the first time in the history of America are paying 30-plus interest rates under the law. When you and I were growing up, Mr. President, if a flier came in the mail that offered a credit card with a 30-percent interest rate, that would probably be a matter to bring to the attention of the authorities because it would be illegal. Now they market this stuff at will, and too many Americans, too many of our State residents, too many consumers are paying exorbitant and what would in that State be illegal interest rates because of that loophole. It is long past time to change it. This amendment would close it.

I urge the support of my colleagues, and I look forward to the chance to call up this amendment.

I yield the floor. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant bill clerk proceeded to call the roll.

Mr. HARKIN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENT NO. 3812

Mr. HARKIN. Mr. President, I come to the floor to speak about an amendment I have filed along with Senators SCHUMER and SANDERS, amendment No. 3812. The purpose of the amendment is very simple: to protect consumers from being charged unfair and unreasonable fees by ATM machines.

How often have you gone to an ATM machine to access your own cash from your own credit union or your own bank and they charge you a couple bucks, \$2.50, \$2.25, \$3, \$4? We have seen as high as \$5 in parts of the country. I wish to talk about that issue, how unfair it is.

In recent years, Congress has acted to protect consumers by setting appropriate limits on the types of fees that financial institutions can charge consumers in areas such as credit cards, and spurred by a good proposal by Chairman DODD, the Federal Reserve is now considering rules regarding overdraft fees. One area that remains unregulated is the fees consumers pay to use ATMs.

Right now there is no limit that the operator of an ATM can charge a consumer for using that machine. Currently, the only regulation in this area—clearly insufficient, I might add—is that the operator must disclose

how much they will charge. So when you access an ATM it has to tell you how much they are charging you and you can then refuse to do that, if you want. But this nominal disclosure requirement does nothing to ensure the charges are not arbitrary ways for banks and third-party owners of these machines to make an unreasonable sum on the backs of consumers.

Some of my colleagues may remember that until 1996, most processing networks actually prohibited the operators of ATMs from adding an additional surcharge for the use of the ATMs. Instead, to cover the cost of the transactions, banks paid fees that passed between the consumers' banks, the ATM operating bank, and the card network. That fee of about 50 cents still changes hands today to cover the cost of processing. Simply put: By charging consumers these fees while collecting fees from other banks, these big banks are double-dipping on the backs of consumers. My amendment would end that double-dipping.

Enticed by the prospect of easy money, in 1996 the rules that prevented banks from charging consumers were overturned by the big card networks—Visa, Mastercard, and the big banks. For this reason, in 1997, I was a cosponsor, along with Chairman DODD and others, of a measure introduced by then-Banking Committee Chairman D'Amato that would have required the card networks to restore these rules and charge nothing for ATMs. Unfortunately, we were unsuccessful in that effort. But it was bipartisan. Chairman D'Amato was a Republican.

As a result, because we were unsuccessful in 1997, the amount of fees that consumers pay has skyrocketed. According to estimates by the Federal Reserve, the average surcharge fee paid by consumers for accessing their own money is \$2.66. As I said, in some cases—in airports and other places—it is as much as \$5 for gaining access to your own money.

That doesn't seem right to me, and it doesn't seem right to a lot of consumers. It is unfair for people to pay that much to access their own cash. If ATM operators want to charge a fee to cover the cost of providing a service, I can understand that. But that fee needs to relate to what it actually costs to process the transaction, not just the maximum they think they can get away with.

To ensure these fees are reasonable and related to the costs of processing the transaction, my amendment would require the new Consumer Financial Protection Bureau to ensure that fees charged consumers at ATMs bear a reasonable relation to the cost of processing the transaction.

The best data available suggests that the cost of processing a transaction today—ready for this—is 36 cents. Think about that the next time you go to the ATM and you have to get some cash and it comes up and says they are charging \$2.50. The real cost of that is

about 36 cents. Where does the rest of the money go? The rest of the money goes to the big banks and the big card networks, and they are making a fortune.

We got that data from a survey conducted by the Office of Thrift Supervision, which suggested in 1997—the time we had our amendment—that the cost of processing a transaction was only 27 cents. So we factored in inflation, and that would bring the cost to about 36 cents today, and that assumes any improvements in technology have not brought down costs, which, obviously, they have. We have new technologies, faster speed networks, which probably has brought the cost down. So when I say the cost of going to an ATM machine to access money is 36 cents, that is on the high side.

So what our amendment basically says is that they can set up a reasonable charge based upon what the costs are, but we put an upper limit. We say no more than 50 cents per transaction. So our amendment would basically say anytime you go to your ATM machine they have to charge you a reasonable fee based upon what would be set, but in no case more than 50 cents, in no case more than 50 cents.

Again, I would just point out that until 2002, in my State of Iowa, the law required any bank establishing an ATM had to make that available at no cost—no fee to all users. So Iowa did not charge any fees at all, and Iowa banks did just fine under this agreement. Iowa consumers were protected from unfair fees.

But in 2002, this reasonable Iowa law was preempted by Federal banking regulators. Federal banking regulators preempted this. Again, in the absence of these laws, the Federal banking regulators have taken no action to limit the amount of fees consumers can be charged. According to the New Rules Project, national banks—these big banks—collected almost \$5 million in ATM fees from Iowa consumers in the first 6 months after the Iowa law was overturned. Iowa credit unions data said it was about \$10 million just in the first year. Well, add that up, and that can come to a lot of money.

Anyway, I bring this example of how things were in Iowa before 2002 because it is the kind of balance that the bill pending before us should restore. Quite frankly, things have tipped so far in favor of big banks in this country, and so far away from consumers, that we often don't even know what a reasonable balance looks like anymore. But the example of Iowa from several years ago in which consumers were protected from unfair ATM fees while banks still profited, is an example—I think an excellent example—of the balance we need to return to.

So this broader bill that Senator DODD and Senator SHELBY have brought forward isn't antibusiness or antibank, but it does seek to return us to a situation in which the needs of consumers and the rights of businesses

are considered alongside one another. It restores some balance for consumers in our society.

When I looked at this bill, I thought: Well, there is one area that kind of seems to be getting overlooked. I suppose a lot of people might say: Well, \$2 is not much. Well, here is the other unfair thing about it. The average person going to an ATM machine probably takes out \$20, \$50 to get them through a day or 3 or 4 days in the week, and they are charged \$2.50 for accessing that \$20 or \$50. Someone else goes in and wants to get \$500, and they are charged the same \$2.50. So the burden falls more heavily on low-income people, moderate-income people who need to use the ATM machines to get some cash to get them through. That is grossly unfair.

It is unfair that the banks and the ATM operators can charge whatever they want to charge. As I pointed out earlier, according to the Office of Thrift Supervision and the data they collected, the average cost of processing this ATM transaction is only 36 cents. Why are you being charged \$2.50 or \$3 or as much as \$5? Well, that is what this amendment seeks to stop; again, to get this balance back where it should be.

My amendment is also supported by the U.S. Public Interest Research Group, the Consumer Federation of America, Consumer Action, Consumers Union, and the National Consumer Law Center on behalf of its low-income clients.

I close by thanking my colleague, Senator DODD, for his tireless work to move this critical bill forward and to again help establish that balance in our country between our consumers, our depositors, our community banks, and the big banks. As I said, we have gotten so far off track we hardly recognize what a balance is any longer. I think this bill does a great thing in trying to restore that balance. I just want to make sure that consumers are no longer taken advantage of by these unfair ATM fees that are out there, and that is why I will be offering this amendment at the appropriate time.

Mr. President, I see the chairman is here.

Mr. DODD. If my colleague will yield.

Mr. HARKIN. Sure.

Mr. DODD. I just want to thank him for all his work. We have spent a lot of time in the last year or so on the health care debate, where we sat next to each other day after day going through all of that. We, obviously, go back a lot longer than that.

The Senator from Iowa and I arrived here on the very same day. The pages have oftentimes asked me when did I get here, and I have said: Thomas Jefferson was President when I arrived.

It wasn't quite that long ago, but we arrived together on the same day, 35 years ago, in the House of Representatives, and we have been great friends and colleagues.

No one cares more about not only his State but people all across this country

who struggle. He is the author of the Americans with Disabilities Act, affecting millions of Americans, and I have a family member who benefitted from Senator HARKIN's work. I wish there had been someone around in the 1930s when she was born who might have stood up and recognized her talents and ability. Fortunately, she grew up in a family where they did some things and she ended up helping restore the American Montessori system of teaching as an early childhood development specialist. But had she been born under different circumstances, I suspect she would have been doing piecemeal work somewhere.

So there is a lot for which our country has to thank the Senator from Iowa. I appreciate his efforts on this amendment and thank him for his general concerns on the bill as well.

Mr. HARKIN. I thank my friend from Connecticut. Every time I see my good friend here, I think of all the work that he did in getting our health care bill through, and now this. Talk about going out on a high note. I am sorry, as he knows, that he is not going to be here after this year.

Again, I think the fact that Senator DODD did the health care bill and got it through was a great achievement for the people of this country and now this financial reform, to make sure we don't go through what we did a few years ago again and to help our consumers have a little better balance in their dealings with the big banks and the big investment houses. This is a great bill, and I compliment him for it.

I know it has been a long tough slog, as they say, but future generations will look back and thank Senator DODD both for the health care bill, and I think for this financial reform bill. A lot of people may not understand all the intricacies of it—the high finance and all that stuff. Sometimes you can get a little dizzy thinking about all this stuff. But he understands it. He gets it. And Senator DODD has done a magnificent job in putting this bill together. It is going to help protect our consumers in this country.

So that is why I am proud to support it. I hope he doesn't mind if I offer an amendment to it, as I am going to do on the ATM piece. But I thank the Senator, and I yield the floor. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. MENENDEZ. Mr. President, I ask unanimous consent the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. MENENDEZ. Mr. President, I come to the floor this afternoon to talk about the bill before us. I commend my colleague, the chairman of the Senate Banking Committee, Senator DODD, for his leadership on this crucial reform.

I want to start off by reiterating what I know many of my colleagues

have said, that this is a strong bill and it is a necessary bill. There is no doubt that we need Wall Street reform and we need it now. When tens of millions of Americans have lost their jobs, homes, and savings, Americans cannot wait any longer to end the reckless Wall Street practices that caused those problems.

I certainly never want to see us again be in a position where we had the Chairman of the Federal Reserve come to us, about a year and a half ago, and say to members of the Senate Banking Committee, you need to act because financial institutions are on the verge of collapse and their collapse would create a consequence to the national economy of enormous proportions.

I will never forget the dialog that took place there, in essence when Chairman Bernanke was asked, the Chairman of the Federal Reserve, what happened? Don't you have enough time, some tools at the Federal Reserve to get us through this period of time? He basically said, if you don't act you will have a global meltdown which basically means a new depression in the 21st century. Certainly a depression in the 21st century is much different than the depression this country lived through under President Roosevelt.

Since he is someone whose expertise is in Depression era economics, how we got into the Depression, what made it worse, how we got out of it, it was a pretty compelling set of arguments.

So here we are. What we want to do is make sure we are never put at that risk again; that there is not anything that is too big to fail because, in doing so, you can make all the wrong decisions knowing that even when you make the wrong decisions, and they are risky, the taxpayers will have to bail you out because we cannot have the country's whole economy go under. At the same time, we want to try to strengthen our regulatory process so we not only not face that reality but we create clear rules of the road.

I am for a free market. I believe in a free market. But there is a difference between a free market and a free-for-all market. There is a difference between when someone takes their own capital, whether as a company or as an individual, and makes an investment and when the investment does good, good for them; but when the investment goes bad we all have to pay for it. We cannot have a system where profits are privatized but losses become the general public's responsibility. That is, in essence, the core of what we are trying to do here—to make sure that such a system, which is what we have had, not a free market but a free-for-all market, gets changed so we never face that again.

As I said, I think this is an incredibly strong bill. But even a strong bill can have suggestions to make a good bill even stronger. I commend Chairman DODD for being open to ideas to make this bill even stronger, regardless of

which side of the aisle they come from. Now that we have broken the Republican logjam that has been holding this bill up for over a week, I hope we can get to the business of fully legislating in a full and open debate. I know that is what the American people want and expect, that the Senators they sent to Washington actually get to work on the business of fixing these problems; not that they sit on their hands while one party holds up debate because the bill didn't do everything they wanted it to or because we had conversations—some of our colleagues on the other side of the aisle had conversations with Wall Street and basically they don't like a lot of what we are doing here. But, in fact, it is critical to the Nation's economic security.

I am glad to see that we have colleagues now on the train. I hope people do not try to pull the emergency brake switch to try to stop us from going to where we need to go.

I think this is a great bill but there are some amendments I plan to offer to the bill. I think they make the bill even stronger. I have filed an open books amendment, to require companies to be more transparent in their financial reporting. Many experts believe one of the reasons we got into this mess in the first place was because no one—not investors, not regulators, not counterparties, not even the people running the companies—could actually figure out the true value of these big Wall Street banks. That is because banks hid a significant percentage of their liabilities, their risks, off their balance sheets. For example, Lehman Brothers treated \$50 billion in repurchase agreement transactions as sales instead of financing transactions on their balance sheets, misleading everyone about the state of Lehman's finances.

The bottom line, you know, may sound very technical but if I can take my liabilities off of my personal balance sheet and put them somewhere else and look as though I am better off than I am, that is fundamentally wrong. Clearly, had there been more transparency we might have dealt with the Lehman situation sooner, thus reducing the repercussions of a catastrophic bankruptcy.

The amendment I am proposing is simple. It requires companies that are designated as systemically risky to disclose all their off-balance sheet activities in their annual 10-K report to the Securities and Exchange Commission, and provide detailed justifications for why they are keeping those liabilities off their balance sheets.

It also requires disclosure of daily average leverage ratios in quarterly reports. This will prevent companies from moving liabilities off their balance sheets only days before when they are reporting earnings, as Lehman and others allegedly did.

It is a step toward transparency. We know capital markets work best when they are transparent. That is the

thrust of what this bill is trying to do. Put simply, the largest banks should not be able to deceive regulators, investors, counterparties, and the public, by hiding their liabilities in off-balance vehicles. We need transparency and clarity, not trickery and deception.

I also am happy to join with Senator AKAKA, who is leading on this particular amendment but I am his prime cosponsor, to require stockbrokers to act in the best interests of their clients. What a revolutionary concept, that stockbrokers act in the best interests of their clients. Brokers are not required to act in the best interests of their clients and can sell clients worse investments because they make more money on them, without the client ever knowing it. Brokers are only required to have reasonable grounds to believe that a property they are recommending is suitable for the customer, even if it is not the best product for the customer. Typically, brokers do not have to make disclosures about conflicts of interest or past infractions. In contrast, investment advisers are legally and ethically bound to put a client's interest ahead of their own—in essence to have a fiduciary duty; and to fully disclose those conflicts they may have.

All brokers currently have exactly the same conflict of interest that Goldman Sachs had in its civil fraud case by the Securities and Exchange Commission: financial incentives to steer clients toward bad investment products that brokers made more money on.

But retail investors are confused. They commonly think the services that investment advisers and brokers provide are nearly identical. An SEC Commission study in 2008 by the RAND Corporation found that investors were confused about the differences. So I don't think we need further studies. Senator AKAKA's amendment and mine would end the confusion. It would require brokers to act in the best interests of their clients, just as investment advisers already do. It requires brokers to disclose conflicts of interest, so brokers would have to tell retail clients if they get more fees for selling a particular mutual fund or annuity product.

It gives the FTC discretion to apply a fiduciary duty standard for all types of investors which would include institutional investors who are victimized by the allegations in the Goldman Sachs case. Investment advice should be transparent. If there are conflicts of interest or higher fees for a particular product, investors should know about it. Investors need to know that brokers have a duty to act in their best interest.

I also have an amendment to expand the opportunities for women and minorities in banking. Currently, the staff of financial regulatory agencies lags in diversity. According to the Office of Personnel Management, minorities comprise only 18.7 percent of financial institution examiners; women comprise 34 percent.

A recent GAO report found that among minority banks, only about one-third thought their regulators were doing a good or very good job of making an effort to protect or promote their interests and less than a third of minority-owned institutions have utilized services offered by the regulators in the last 3 years.

Only 5.7 percent of African-American firms and 5.6 percent of Hispanic firms obtained bank loans to start their businesses, compared to 12 percent of non-minority firms.

The amendment I am proposing would rectify this by creating the Offices of Minority and Women Advancement at all the major financial regulatory agencies. Those offices would be responsible for all matters of diversity, including diversity in agency employment and contracts. Office directors would provide annual reports to Congress on diversity issues, with recommendations for improvements.

The amendment would also require publicly traded companies to provide in annual SEC filings “diversity report cards” which would break down by gender and race the percentages of officers and employees who are minorities and women and the percentage of total compensation they receive.

Finally, it extends the minority banking requirements under section 308 of the Financial Institutions Reform, Recovery and Enforcement Act to the Federal Reserve and the OCC. A similar amendment has already passed the House of Representatives unanimously. I would certainly hope we could do the same here.

Diversity within the Federal banking agencies will help ensure different perspectives are being brought to bear on issues and enhances the likelihood these solutions will be comprehensive and inclusive of a broad range of views. It will make our banking system fairer, more stable, and more just.

I also have an amendment with Senator MERKLEY, to prohibit corporate executives and highly paid employees from hedging against any decrease in the market value of their employer’s stock. This amendment is one that I think is very important because I am concerned there are a lot of bad incentives undermining the goals of executive compensation.

A recent study found that at least 2,000 cases at 911 firms over an 11-year period in which executives tried to profit by betting against their own company—by betting against their own company. Hedging undermines, in my mind, the whole point of incentive compensation to make sure that executives only benefit when the company does well.

If they can hedge their stock, then it does not matter how well the company does, because either way the executive makes money. Tails they win, heads they win. That simply is fundamentally wrong. Worse, it may, in some cases, give executives an incentive to sort of “throw the game,” to use their

privileged position to take a position that may very well not be in the company and its employees’ best interests and then make a killing by selling the company stock short. Not good for the company, not good for the employee, not good for investors. My amendment would place a ban on stock hedging by executives and highly paid company employees, namely those making more than \$1 million per year, preventing them from betting against their own company.

Put simply: Executives and highly compensated employees should never have financial incentives to act against the best interests of their very own company.

I am hoping some of these may very well be able to see their way into a managers’ package. I hope we do not have to come to the floor to offer all of them.

The recession has hit everyone. Community Development Financial Institutions have been hit hard, especially hard. They are in a tough position because they have got to rely on the big banks for capital, which is neither affordable nor easily accessible.

My amendment would authorize the Treasury Department to guarantee bonds issued by qualified Community Development Financial Institutions for the purpose of community and economic development loans. There is also no cost to the taxpayers to do this. CDFIs have a track record of job creation and community development. They are the most effective way to infuse capital in low-income communities because the capital goes directly into those communities and economic development efforts.

In focusing on the finances of Wall Street, I think this is an opportunity not to forget about the finances of Main Street, where most of the jobs are and the devastating impact that Wall Street’s actions have had on Main Street.

Lastly, I wish to talk about whistleblower protections. They are the first and most effective line of defense against corporate fraud and other misconduct, yet because of inadequate protections against retaliation, would-be corporate whistleblowers often keep quiet when they could be protecting the public from illegal activity.

As we have seen in the emerging Lehman Brothers scandal, a whistleblower who tried to alert management to illegal accounting tricks was fired. Though the Sarbanes-Oxley Act of 2002 did much to expand protection of corporate whistleblowers from retaliation, it lacks several modern whistleblower protections that have been standard in every piece of legislation since 2006.

My amendment updates Sarbanes-Oxley protections against retaliation by giving whistleblowers 180 days to file a claim instead of the 90 that exists right now; giving whistleblowers their day in court with a clearer right to a jury trial; clarifying that whistleblowers are entitled to compensatory

damages; strengthening due process rights for whistleblowers by eliminating inconsistencies in current law; preventing employers from gagging whistleblowers by holding them to contractual obligations; ensuring that whistleblowers will be protected for all disclosures of material misconduct.

We think those opportunities strengthen a citizen to be able to engage and to come forth in a way that protects the company, that protects the investors, that protects all of us in the economy at large. So, again, I want to commend Chairman DODD for his leadership in this effort. It has been a pleasure, as a member of the Banking Committee, working with him on some of the underlying provisions that he has already included in the bill that makes it so strong.

I stand ready to work together to address these remaining issues, some of which I hope we can work through and get accepted, others which, if necessary, I am ready to come to the floor and seek to offer.

At the end of the day, I want a bill that puts New Jerseyans in a position, and all Americans, in which they will never be asked to reach into their pockets to take care of the excessive decisions of companies that privatized the profit but then said, when it went bad and the gamble did not go well, that all of us should pay. We cannot have that. That is what the core of this bill does. That is why I have been proud to work with the chairman.

I yield the floor.

The PRESIDING OFFICER. The Senator from Connecticut.

Mr. DODD. Mr. President, before our colleague from New Jersey leaves, let me thank him. He is a member of our Banking Committee, and a very valuable member. He has been tremendously helpful as we have worked together, through my 37 or 38 months as chairman of the committee, very closely on the housing issues, on the credit card legislation.

There have been some 42 measures that have come through the Banking Committee in the last 38 months, 37 of which have become the law of the land. That is a pretty good record out of our committee. It reflects the tremendous effort of members of that committee to help pull together sound pieces of legislation.

Senator MENENDEZ has been critical in so many of those efforts. I want to thank him for that and I want to thank him for his ideas on this bill. We are hoping we get many of these amendments up and have a chance to debate them. But I thank him for his contribution already.

The PRESIDING OFFICER. The Senator from Texas.

AMENDMENT NO. 3749

Mrs. HUTCHISON. Mr. President, I rise to speak on the Hutchison-Tester amendment. This is an amendment that truly will help community banks. It will level the playing field for them. It is something I have been working on



for several months, during all the consideration this bill has gone through in committee. This was one of the first things I wanted to attack.

I am pleased we are going to get a vote very soon on this amendment, either a voice vote or a record vote. I know that with the bipartisan support we have, we will pass this amendment.

I thank the cosponsors of the amendment: Senators CONRAD, MURRAY, BURRIS, BROWN of Massachusetts, HARKIN, SHAHEEN, CORNYN, JOHANNIS, NELSON of Florida, and NELSON of Nebraska, as well as, of course, Senator TESTER and myself.

We are trying to level the playing field for community banks. The underlying bill sets a way of assessing the banks by the FDIC. There has been flexibility in the past, but we are going to set in statute with this amendment that banks will be assessed based on assets minus capital. That should be the way to assess.

Community banks, with less than \$10 billion in assets, rely heavily on customer deposits for funding. But that penalizes these very safe institutions with these customer deposits by forcing them to pay deposit insurance premiums far beyond the risk they would pose to the bank system. Despite making up just 20 percent of the Nation's assets, these community banks contribute 30 percent of the premiums to the FDIC. At the same time, large banks hold 80 percent of the banking industry's assets but pay only 70 percent of the premiums. There is no reason for community banks to have to make up this gap.

What we need is a level playing field. It is the community banks that are loaning to our businesses. It is community banks that are keeping our communities supported in so many ways, from the football programs, to the scoreboards in stadiums, to making sure small businesses have inventory loans. Community banks didn't cause the problems. To have them pay more proportionately in FDIC insurance than the big banks do is unfair.

Senator TESTER and I want to correct this inequity. That is exactly what the Hutchison-Tester amendment does.

I appreciate very much Senator DODD saying he agrees with us, that he will work with us to pass this amendment. I am pleased we have such bipartisan support. It will immensely improve the bill and give community banks one of the pieces they need to stay in business and hopefully free them to provide more liquidity to the businesses in communities all across America.

I yield the floor.

Mr. DODD. Mr. President, I thank my friend from Texas, a member of our committee, Senator HUTCHISON. There are a lot of amendments people will offer that subtract or add provisions to the bill. Her amendment with Senator TESTER and others is a very important piece. This could be a separate bill. It could be a freestanding idea. This would qualify as such an idea. Maybe it

doesn't sound like much to people, but to consider the liabilities, that really gives a far more accurate picture of the financial condition of a smaller bank. Therefore, the assessments make so much more sense if you have a fuller view of how that institution is doing.

It is so painful, on Friday afternoons after 4 or 5 o'clock, every week, 5 banks, 6 banks, 10 banks—I feel so bad when I hear the names—a lot of them in small towns in our country, maybe small amounts, some of them a little larger—you think about a small town where there might be one lending institution, maybe two but not much more than that—when one closes its doors, what it means to a community to lose that lending institution where everybody knows everybody and you don't have to have a computer printout to know whether Mrs. HUTCHISON or Mr. DODD is going to be able to meet that obligation; they have known the family. They know how it works, to be able to help them by reducing the burden financially on them.

At the same time, we need to keep up that insurance because you want to protect depositors. However badly you feel—and I do every week when I read the names of the smalltown banks that have to close their doors—you want to make sure those customers can show up Monday morning and handle their finances. Shifting the burden a bit more to larger institutions that can afford to do so is a great idea.

As my colleague knows, I was prepared to accept it this afternoon. I don't have the right to do that on my own. If I did, if I were king for a moment, I would say: Let's accept the Hutchison-Tester amendment. I am confident we will.

I thank my colleague and Senator TESTER for offering a very sound, very worthwhile proposal that will be a help to community banks.

Mrs. HUTCHISON. I thank the distinguished chairman of the committee. Of course, we could take over the world right now, since he and I are the only ones on the floor.

Seriously, Mr. President, this is significant because I do believe this bill is going to pass. We are working very productively to try to make some changes in the bill that will make it much better for community banks.

As the chairman knows, the FDIC has decided to prefund its deposit insurance fund for the next 3 years by the end of this year. If we change this formula and ensure community banks will not carry the heavier burden, that is going to have an impact this year in the liquidity of those banks and their capability to lend.

I appreciate very much the chairman's support. I look forward to having our amendment either voice voted or a record vote. I think we will win overwhelmingly with the support of the chairman and ranking member.

Mr. LEAHY. Mr. President, last week we began debate on Senator DODD's Wall Street reform legislation. This is

the culmination of a lengthy dialogue on how best to rein in Wall Street's excesses, and bring about a new era of corporate responsibility. I have pushed, and will continue to push, for reform that preserves the role of the antitrust laws as a tool to keep Wall Street honest and promote competition in the financial industry.

The recent economic crisis showed all of us that corporations do not act responsibly without adequate oversight. As we work to pass this landmark legislation, it is important to remember that, today, there is another industry that is not required to even play by the same rules of competition as everyone else. Benefiting from a six-decade-old special interest exemption, the health insurance industry is not subject to the Nation's antitrust laws. We can surely agree that health insurers should not be allowed to collude to fix prices and allocate markets.

Large corporate interests impact the daily lives of hardworking Americans and must be regulated. When any large corporation acts irresponsibly, whether it is a financial institution or a health insurance company, Americans pay the price. Today I filed the Health Insurance Industry Antitrust Enforcement Act as an amendment to the Wall Street reform bill. This amendment, which is cosponsored by 21 other Senators, will repeal the health insurers' antitrust exemption and ensure that they follow basic rules of fair competition. Competition ensures that consumers will pay lower prices and receive more choices.

Congress and the President have recently enacted comprehensive health insurance reform. It was clear from that debate, and from the Judiciary Committee's hearing on this issue in October, that the time to repeal the health insurers' antitrust exemption is now. The language I am offering today passed overwhelmingly in the House, and it is supported by the President. It has received a cross-section of support from groups such as the Consumer Federation of America, the Consumers Union, and the American Antitrust Institute. This repeal will ensure that basic rules of fair competition apply to those reforms included in the new health insurance reform laws.

Last fall, I introduced similar legislation to repeal the health insurers' antitrust exemption. The Judiciary Committee hearing I chaired examined the merits of this repeal. The lack of affordable health insurance plagues families throughout our country, and this amendment is an important step towards ensuring that health insurers are subject to the laws of fair competition.

Today, I renew my call for the Senate to take up and pass this amendment to repeal the antitrust exemption for health insurance companies. I hope all Senators will join me in support.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant editor of the Daily Digest proceeded to call the roll.

Mr. FRANKEN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. DODD). Without objection, it is so ordered.

Mr. FRANKEN. Mr. President, I would like to talk a little further about the problems with credit rating agencies. Yesterday, I filed an amendment to the Wall Street reform bill that would create a Credit Rating Agency Board and help encourage competition and, most importantly, accuracy in the credit rating system.

The major role the credit rating agencies played in the recent financial crisis has been largely overlooked. Most of the blame has been directed at Wall Street's oversized banks and the investment firms that were securitizing any kind of debt they could get their hands on. Ultimately, these firms got their hands on quite a lot, and one of their favorite products became mortgage-backed securities.

Investment banks and hedge funds realized there was a lot of money to be made—there is about \$9 trillion worth of mortgage-backed securities in the market right now. So they securitized every mortgage they could find, and once this happened, this source of easy profits dried up. So Wall Street demanded more, and mortgage lenders all too happily lowered their lending standards and delivered a new fleet of subprime mortgages for Wall Street to securitize.

As we all know, subprime mortgages are riskier than regular mortgages. That is why they are called subprime. Borrowers are more likely to default. Yet when these risky mortgages were packaged, firms were able to sell them easily.

One of their biggest selling points? Well, they came with a nice big "AAA" stamped on them—three letters that say: This product is safe. This product belongs as part of a pension fund, a retirement account or an educational endowment.

So that is where many of these risky subprime mortgage-backed securities ended up. When they failed, they ended up costing working Americans billions and billions of dollars in losses to their savings. But much of this could have been prevented, if only the ratings for these exotic securities had reflected their true risk.

We need to reform the way credit rating agencies do business. Right now, there is nothing to compel them to produce ratings that reflect a product's real risk. Quite the contrary, they are incentivized to provide highly inflated ratings so they can keep getting repeat business.

That is why I have filed an amendment to change the incentives in the industry. My amendment, No. 3808, which I have crafted with Senators SCHUMER and NELSON, would finally encourage competition and accuracy in an industry that has little of either.

To stop the jockeying by raters to get repeat business, my amendment would create a clearinghouse—a clearinghouse—to assign a rating agency to a product issuer for the purpose of an initial rating. The clearinghouse—which will be a self-regulatory organization called the Credit Rating Agency Board—will set up its own rules on how this assignment will work. It could be random, it could be formula based, just as long as the issuer does not choose which agency rates its product. This will eliminate the incentive for the rater to give an inflated rating in the hopes of getting that repeat business.

The Credit Rating Agency Board would be comprised of industry experts: investors, issuers, raters, and, of course, independents. A majority of its members would be investors, including institutional investors who have experience managing pension funds and university endowments. They would have a vested interest in accurate credit ratings because they depend on them when making investments.

Another key element of my amendment is that the Board will regularly evaluate the performance of the credit rating agencies, and they would have to take that performance into account in coming up with an assignment mechanism. In my mind, there is no better way to get accurate ratings than giving more initial rating jobs to the most accurate raters—and fewer jobs to those that repeatedly do a sloppy job.

Finally, the Board will be able to prevent raters from charging unreasonable fees. This will strike at the heart of sweetheart deals, in which a rater asks for more money for a better rating. Make no mistake, that is what has been happening. Just last week, Chairman LEVIN held a hearing in the Permanent Subcommittee on Investigations. His team revealed many e-mail exchanges between issuers and credit rating agencies that exposed how they did business.

Here is one e-mail from Moody's to Merrill Lynch, and I quote:

We have spent significant amount of resources on this deal and it will be difficult for us to continue with this process if we do not have an agreement on the fee issue. . . . We are agreeing to this under the assumption that this will not be a precedent for any future deals and that you work with us further on this transaction to try to get to some middle ground with respect to the ratings.

Does this sound like Moody's was objectively evaluating the value and risk of Merrill's product? It doesn't sound like that to me.

I am confident the assignment process under my amendment will result in increased competition in the credit rating industry and provide incentives to produce accurate ratings. The amendment allows issuers to go to whichever rating agency they choose for second or third ratings, but these followup ratings will more likely be accurate because raters know they will be compared to the initial rating. More

accurate ratings will mean safer products that end up in pension funds and in retirement accounts. Safer products mean more retirement security for working Americans.

So, once again, this all boils down to security and stability in our financial system. The greed and recklessness driving Wall Street over the past decade has wreaked havoc on our economy, and we need to take bold action to rein it in.

Ignoring the magnitude of this problem will only come back to haunt us. We simply can't let that happen. We must take action to fundamentally change the way the system works by putting accuracy first in these ratings.

I call on my colleagues to join me and Senators SCHUMER, NELSON, BROWN, WHITEHOUSE, and MURRAY in supporting this essential reform to restore integrity to the credit rating agency system.

Thank you, Mr. President. I yield the floor, and I note the absence of a quorum.

The PRESIDING OFFICER (Mr. BEGICH). The clerk will call the roll.

The legislative clerk proceeded to call the roll.

The PRESIDING OFFICER. The Senator from Mississippi.

Mr. WICKER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. WICKER. Mr. President, I had not intended to speak tonight, but having heard my friend, the Senator from Minnesota, speak about the problems with the rating agencies, I thought I would rise to say that in very many respects the Senator from Minnesota is correct. It is my understanding that the underlying bill as yet has no provision whatsoever dealing with the rating agencies. I think certainly if that remains, it will be a major flaw in the legislation.

I don't know the details of the amendment the Senator from Minnesota was referring to, but I certainly welcome debate about the rating agencies to make sure they are accurate and to acknowledge so many mistakes that have been made by those agencies in the past. So I wish to commend the Senator for his debate about this issue.

Mr. DODD. Mr. President, will the Senator yield?

Mr. WICKER. Mr. President, I have a couple more points I wish to make, and I don't have much more time. But I am happy to yield to the chairman.

Mr. DODD. Mr. President, title IX of the bill—and I am not suggesting you are going to love every dotted i and crossed t, but in title IX of our bill we do cover rating agencies. Again, this is a complex area, and there are different ideas about how to do this. But the legitimate point made by the Senator from Minnesota about rating agencies is something we share, and in title IX we try to address ways in which we can get far more accountability out of these agencies.

Mr. WICKER. Mr. President, reclaiming my time, I appreciate that. I think the Senator would also concede that there are many in this body and in this building who would make a case that the bill is far from adequate as regards to the rating agencies, and we will have debate about that.

Mr. DODD. I accept that argument, but I would not accept the argument there is nothing in the bill about rating agencies.

Mr. WICKER. I appreciate the Senator's statement. I hope we can strengthen the bill in regards to rating agencies. I also hope we can do this: We have an opportunity in some amendments later on in this debate—perhaps next week or perhaps the week after—to address this question of the GSEs, Fannie and Freddie. I think almost everyone would acknowledge that much of the problem that was caused in 2007 and 2008 stemmed from the GSEs. There has been an effort on the part of Senator SHELBY and others over time to rein in and have some important regulations for Fannie Mae and Freddie Mac. I would hope we could have an honest to goodness debate and include this very important aspect of financial reform in this legislation; otherwise, I think we haven't gotten to part of the problem.

Then, I would say also, we are going to have debate over the next few days and perhaps weeks about this all-powerful consumer agency that would be created. Certainly, we need to protect the consumers. But as I understand this legislation which we will be asked to consider and to vote on and have an opportunity to debate, it creates one of the most important—one of the most powerful, all-powerful individuals in the entire Federal Government; someone who would not even have to answer to a board, as head of this all-powerful consumer protection agency. I think the fact that we are hearing more from Main Street rising up in dismay saying the Main Street agencies didn't cause these problems—the car dealers, the orthodontists who might finance payments over time, the medium-sized banks and credit unions—they say: Mr. Senator, we are not part of the problem. Why are we being penalized and brought into the purview of this all-powerful Washington, DC, regulator?

I think the concerns of Main Street can be addressed by the Senate, and we can still pass a bill that will cover the abuses of Wall Street which, after all, is what we are after.

So I wanted to use the remarks of the Senator from Minnesota as a springboard to begin to discuss a number of issues, including Freddie and Fannie, including dealing with too much power in the form of this regulator, as well as dealing with the issue which the Senator brought up of the rating agencies.

I thank the President, and I yield the floor.

The PRESIDING OFFICER. The Senator from Connecticut.

Mr. DODD. Mr. President, just on my own time, again, I don't necessarily ex-

pect agreement on everything, but I wanted to make the point that 40 pages of our bill deals with rating agencies. This isn't a page or two or a thought or two. There are sections that go in this bill from section 931 to 939, with subtitle C: Improvements on the regulation of credit rating agencies. Forty pages of this book deals specifically with ways in which we try to get greater accountability and reform in the credit rating agencies—a very important issue, one that obviously people have additional ideas about, and I accept that. There might be ideas that even strengthen this; I don't claim perfection. But I want to make sure people have looked at the bill before they get up and suggest there is nothing in this bill about it. Quite the contrary, there is a very strong section on rating agencies.

So, again, people are entitled to their own opinions but not their own facts. With all due respect to my friend from Mississippi who has unfortunately left the floor, I wish to make the point to him that he might not like what I have written—we have written—but there is very strong language in here on getting that greater accountability out of our rating agencies.

With that, Mr. President, I notice at least one additional Member who perhaps is going to come over to be heard, so I note the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. DODD. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DODD. Mr. President, I ask unanimous consent that on Thursday, May 6, after the opening of the Senate, the time until 10 a.m. be for debate with respect to the Tester-Hutchison amendment No. 3749, with the time equally divided and controlled in the usual form; that at 10 a.m., the Senate proceed to vote in relation to the amendment, with no amendment in order to the amendment prior to the vote; further, that the Sanders amendment No. 3738 be the next Democratic amendment in order, and to clarify for the RECORD, the amendment would be called up upon disposition of the pending Shelby amendment No. 3826.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

Mr. DODD. Mr. President, let me say this, if I can, while we are waiting to do the wrap-up here. We finished up on the series of votes sometime around 4 o'clock or 3:30 this afternoon. It is now 6:30. Other than some statements made by Members regarding various amendments, the pending amendment is the one offered by my colleague from Alabama dealing with the consumer protection part of the bill. I am anxious for us to debate that. I regret we didn't have any debate this afternoon.

I made the point that Members have amendments—and we have all been around—most people—long enough to know that with some 90 amendments, it is not going to mean every amendment people have will be offered. But to the extent that time is used effectively, we can maximize the number of amendments that can be offered. Whether you agree with our colleagues or not, they ought to be given the opportunity to offer an amendment and to debate it and get a vote. Again, that doesn't mean every amendment will be treated equally here, but I have been determined to try to make this work for as many Members as possible. But when 2 or 3 hours go by and not a word is spoken about a pending amendment, the hour will come—and I can predict the debate: You have not given us enough time to debate our amendments. I am keeping score privately about the times that have gone vacant when no one has talked on a pending amendment.

Tomorrow, after the disposition of the Tester-Hutchison, Hutchison-Tester amendment, I will be asking at that time prior to that vote for a time agreement on the pending amendment. My hope is it will be reasonable, take an hour or so to do that. I understand that. But I am not going to tolerate a whole morning wasted on that with all these other amendments. We need to have that debate and then move along. I say that respectfully.

We are not going to spend an endless number of days on this bill. There are a lot of other matters to be considered by this body. This is a very important bill, and it is important that we listen to the various ideas people want to offer to it.

I say this to my colleagues: Try to keep the time requests short. This was a good beginning today, but I would have preferred we could have used the last 2 or 3 hours to debate the pending amendment and then schedule a vote in the morning. I believe 2 or 3 hours to debate an amendment ought to be adequate. I recognize that not every amendment is considered as important as others. Prioritizing the amendments is important.

Senator BERNIE SANDERS has an amendment that will come up afterward. I cannot speak for him, but I asked him. He said he might take an hour. That is a reasonable request. He has an important amendment and wants to be heard on it. I hope Members will follow the Sanders example and be respectful of others so we can get many amendments in.

My hope is that tomorrow evening we will be here later. We are going to be here Friday, I gather. I do not make those decisions, but I have been led by the leadership to believe we will be here Friday. If I had my way, we would be here Saturday and Sunday to get the bill done. I will be urging the leader to keep us here as long as necessary to have a full debate on this bill. I am not sure I will succeed in those requests, but I want to make them.

Given the complexity of this bill and the interest Members have, if we utilize the time rather than sitting in quorum calls hour after hour—we will hear that bellowing that occurs: I never had a chance to be heard on my amendment. Why didn't I have time to be heard? The answer is going to be—I am keeping the record here—how much time I have been sitting around waiting for someone to come debate an amendment.

If I sound a little frustrated—it is a little too early in the debate to get frustrated, but I wanted to express it in advance of the real frustration that will come later on.

There will be no more votes this evening.

I see my colleague from Colorado is here. I am going to do the wrap-up and then allow my colleague to be heard.

#### MORNING BUSINESS

Mr. DODD. Mr. President, I ask unanimous consent that the Senate proceed to a period for the transaction of morning business, with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### TRIBUTE TO CONGRESSMAN DAVID OBEY

Mr. COCHRAN. Mr. President, I was saddened by the announcement of my friend, Congressman DAVID OBEY of Wisconsin, that he will retire from the U.S. House of Representatives. He has served with great distinction for the people of his district in Wisconsin since April 1, 1969.

He was elected to succeed Melvin Laird, who had resigned from the House to serve as Secretary of Defense. DAVID OBEY was reelected to 17 succeeding Congresses. In the House, he has chaired the Joint Economic Committee and the Committee on Appropriations. DAVID OBEY has had a career of distinction in the Congress. He has been conscientious in the discharge of his duties and responsibilities as a Congressman and he has been a good friend of mine.

I will truly miss working with DAVID OBEY on the Appropriations Committee. We dealt with some of the most contentious issues of our time. I always respected him even though we sometimes had to disagree on issues that were being considered by our committee.

He was a spirited and effective Member of Congress. I extend to him my very good wishes for the future.

The PRESIDING OFFICER. The Senator from Connecticut.

Mr. DODD. Mr. President, I want to join my great friend from Mississippi, Senator COCHRAN, in his sentiments about DAVID OBEY.

I have known DAVID OBEY for 36 years. He had already been in Congress about 4 or 5 years when I got to meet DAVE, when I arrived in 1975. He is a wonder-

ful individual, with deep passions. He was the best ally you ever had if he was on your side, and he was a frightening opponent if he was on the other side. Having been on both sides of an argument with DAVE OBEY, believe me, I much prefer having him an ally on issues.

He is a notorious workhorse who showed up every day with his sleeves rolled up to fight for not only the little guy in his own district in Wisconsin but for people all across the country. Working men and women never had a better ally in the Congress of the United States than they did in DAVE OBEY.

He did not spare any of his emotion or rhetoric when it came to the defense of that working man and woman in our country during his more than 40 years of service. He has great passion. Nothing he disliked more than a bully, and nothing ignited his temper more than any injustice.

He loved his State, his family, and enjoyed a great joke when we would spend time with him in various committees and the marking up of bills. He and I worked together. We were involved, when in my earliest days in the House I was a strong backer of Richard Bolling from Missouri to be majority leader back in 1976 I think it was.

Gillis Long of Louisiana and I were the comanagers of Richard Bolling's campaign to become majority leader when Tip O'Neill was going to become Speaker and there was a contest over the majority leader's race.

The other great ally in that effort was DAVE OBEY of Wisconsin. That is when I first got to know DAVE, in that battle for the majority leader. We lost that battle. Dick Bolling did not make it. Jim Wright became the majority leader in a very close contest, in fact, with Phil Burton of California. It was a 1-vote margin that determined the majority leader's race.

Richard Bolling dropped out after the second ballot, did not get enough votes. But DAVE OBEY and I and Gillis Long and a group of others organized to support Richard Bolling. That is when I got to know DAVE. I was with him about a couple of weeks ago. ROSA DELAURO, the Congresswoman from the New Haven district in Connecticut, my former campaign manager, chief of staff for 7 years, was only the second woman to be the Chief of Staff of a Senator of the United States. She served with me for 7 years and went on to become a Member of Congress for the last 20 years herself.

ROSA sits on the Appropriations Committee and chairs the Agriculture Subcommittee. DAVE OBEY was at that event for Congresswoman DELAURO and gave some wonderful remarks on behalf of her that evening.

I join THAD COCHRAN in wishing DAVE the very best. He served his State, his district, and his country with distinction and great patriotism. We wish him the very best.

#### JUSTICE FOR NEVADA'S COLD WAR VETERANS

Mr. REID. Mr. President, I rise today to acknowledge an important achievement for Nevada's Cold War veterans and their families. These individuals served their country at the Nevada Test Site, where over one thousand nuclear weapons detonations took place over four decades of nuclear testing. The work at the Nevada Test Site, NTS, helped America win the Cold War, but it also left thousands of workers with debilitating cancers. Beginning today, many of these workers will now be eligible for automatic compensation, putting an end to years of bureaucratic nightmares and redtape.

On February 19, 1952, the Nevada Test Site was created to serve as the Nation's nuclear test site. 174 atmospheric and underground tests were performed there before the Limited Test Ban Treaty of 1963 banned all atmospheric, space, and sub-sea nuclear weapons testing. Another 754 tests were completed before the United States established a moratorium on nuclear weapons testing in 1992. The vast majority of testing in this period took place underground, in a network of tunnels and shafts, although some non-weapons nuclear testing continued to take place above ground. Even though these tunnels were designed to contain the radiation produced by the tests, most of the underground detonations did release radiation that reached NTS workers.

In 2000, after a number of my colleagues and I had begun to hear disturbing stories from our constituents about illnesses they had gotten from their nuclear weapons work and their inability to get any financial compensation from the government, we introduced and passed the Energy Employees Occupational Illness Compensation Act. This legislation was designed to allow thousands of America's Cold War veterans who had worked for the Department of Energy to receive compensation that would not only help pay their medical bills but would also honor the sacrifices they and their families had made for their country.

Unfortunately, it soon became clear that even with this new law, it would not be easy for many workers to get the compensation they deserved. In 2005, I began to hear from workers and survivors complaining that they were being put through a seemingly endless stream of bureaucratic redtape only to be denied in the end. I heard stories about workers who were encouraged to remove their radiation detection devices so that they could continue to work even after reaching the maximum allowable radiation levels, yet their records showed zero radiation exposures year after year. I was enraged that these workers were denied compensation simply because their employer failed to keep an accurate account of how much radiation each worker was exposed to, so I embarked upon a three-pronged strategy to add

NTS workers to the Special Exposure Cohort, SEC, making them eligible for automatic compensation. I immediately wrote a letter to President Bush asking for his administration to rectify this horrible wrong, and for some NTS workers, the situation was set right the next year.

In 2006, employees who had worked at NTS for at least 250 days from 1951 to 1962, or the atmospheric testing years, saw a tremendous victory. They were designated as part of a new Special Exposure Cohort, SEC. However, the sacrifices of NTS workers from the years of underground testing and their families went largely unacknowledged, until now. Thanks to the new SEC which goes into effect today, some measure of justice will be brought to these employees of NTS and their families.

Unfortunately, this new SEC will not put an end to the years of waiting for all NTS workers. Some won't be eligible for automatic compensation because their cancer isn't on the official list or because they worked less than 250 days, even if they were present for a large release of radiation. I will continue to fight to make sure each and every one of Nevada's Cold War veterans and their families get the compensation and justice they deserve for the enormous personal sacrifices they have made for their country. Still, I am very happy that today an estimated 1,365 claimants may be eligible for automatic compensation under the new SEC.

After submitting legislation to add the underground testing years to the SEC in 2006, my office began the long and complicated process of working with workers, survivors, and experts to submit an SEC petition. After much hard work, on February 5, 2007, I joined with three Nevadans in submitting an SEC petition arguing the scientific problems with the radiation dose reconstruction process that was denying so many NTS workers and their families the compensation and recognition they deserve. When the National Institute for Occupational Safety and Health, NIOSH, initially recommended that the petition be denied, it was the tireless work of more than a dozen individuals standing up for what is right that prevented the petition from being rejected completely. It was as a team that we persevered to gain approval for the petition and, with this approval, justice for the underground testing workers and their families.

Today's victory would not have happened without the dedicated team of NTS workers, their families, and others who fought for years to make this day possible. I would like to take a moment to thank some of these people.

First, I personally extend a heartfelt thank you to the three petitioners who devoted their time, energy, and testimony to bring this issue to the forefront. Thank you Lori Hunton, Paul Stednick, and Peter White. Lori's father, Oral Triplett worked at the Ne-

vada Test Site and passed away when she was only 16. Paul worked at the site from 1966 to 1994 as a laborer and labor foreman. Peter worked as a laborer, pipefitter, and welder from 1985 to 1989. Each of these individuals provided invaluable insight and support necessary to complete the petition process.

I also thank Navor Valdez, Gene Campbell, Mary Bess Holloway Peterson, William Clegghorn, Robert Lemons, Cooper Michael Boyd, Patricia Niemeier, and John Funk, for sharing their stories about what really happened on the ground in Nevada.

No thank you would be complete without acknowledging Richard Miller, formerly of the Government Accountability Project, without whom this petition would never have been filed.

Finally, I send my heartfelt gratitude to all those who have worked at the Nevada Test Site and their families. I especially would like to acknowledge workers who passed away while fighting for benefits and their widows, widowers, and children surviving them who took up the fight for their loved one. Nevada's Cold War heroes have made immeasurable contributions to our nation's security, and the sacrifices they have made their health and their lives make it impossible for us to ever adequately thank them.

#### BBG NOMINATIONS

Mr. COBURN. Mr. President, I ask unanimous consent to have my letter to Mr. MCCONNELL, dated April 28, 2010, concerning BBG nominations printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

U.S. SENATE,

Washington, DC, April 28, 2009.

Hon. MITCH MCCONNELL,  
Minority Leader, U.S. Senate,  
Washington, DC.

DEAR SENATOR MCCONNELL: I am requesting that I be consulted before the Senate enters into any unanimous consent agreements regarding Presidential nominees to the Broadcasting Board of Governors (BBG). On April 13, 2010 the Committee on Foreign Relations reported the following nominations to the Senate: Walter Isaacson, of Louisiana, as Chairman; Victor Ashe of Tennessee; Michael Lynton of California; Susan McCue of Virginia; Dennis Mulhaupt of California; and S. Enders Wimbush of Virginia.

Additionally, the Committee on Foreign Relations is still considering the nominations of Dana Perino of the District of Columbia, and Michael Meehan of Virginia to the Broadcasting Board of Governors. I request that I be consulted before the Senate enters into any unanimous consent agreements for these two nominations as well.

I have had longstanding concerns regarding transparency and effectiveness of our taxpayer funded international broadcasting agencies under the purview of the Broadcasting Board of Governors. In particular, I am troubled by the operations and management of Voice of America (VOA) given issues raised by the media, Inspector General, and former employees of VOA. Therefore, I have

requested to meet with all the prospective nominees to discuss these issues. The Broadcasting Board of Governors performs a vital role regarding oversight and management of our international broadcasting. As the nation faces threats from the Middle East and in fact throughout the world, transparent and effective international broadcasting agencies are critical to ensuring our international broadcasts are in fact fulfilling the America's interests in securing peace for ourselves and our allies.

Again, thank you for protecting my rights on these nominations.

Sincerely,

TOM A. COBURN, M.D.,  
U.S. Senator.

#### IRAN AT THE UNITED NATIONS

Mr. LEAHY. Mr. President, I read with interest, and disgust, the press reports about the comments of Iranian President Ahmadinejad at the United Nations on Monday, when he attempted to defend Iran's secret nuclear program and his government's continuing defiance of the Security Council.

I could not help but contrast his words with the efforts so many other countries have been making to prevent a nuclear weapon from ending up in the hands of a terrorist, or a nuclear arms race from taking off in the Middle East or South Asia.

In the past couple of weeks, the United States and Russia—two former enemies that once came to the brink of a nuclear war and since the 1980s have slashed their nuclear arsenals—agreed to make further reductions, and President Obama has said he wants to negotiate deeper cuts in furtherance of his long-term vision of a world without nuclear weapons.

On Monday, the Pentagon disclosed publicly the number of weapons that remain in our arsenal, which would have been unthinkable a few years ago.

There are serious efforts being made to establish nuclear weapons-free zones in South America, Africa, and the Middle East.

And at the United Nations, even countries such as Russia and China, which have traditionally sided with Iran, have all but lost patience with what Secretary Clinton rightly called Iran's "history of making confusing, contradictory and inaccurate statements."

Nobody questions Iran's right to develop nuclear energy for peaceful purposes. But the Nuclear Nonproliferation Treaty is, as United Nations Secretary General Ban Ki-moon has said, more important today than ever. Terrorists like the Times Square bomber could cause death and destruction on a scale we have not seen since World War II. Nuclear weapons in the hands of terrorists would have consequences for life as we know it that are almost unfathomable. And Iran has long been a state sponsor of terrorism.

President Ahmadinejad insists there is no proof that Iran is building a nuclear weapon, at the same time that he

refuses to permit the kind of international inspections that could establish whether Iran's nuclear program is only for peaceful purposes. After Iran was offered the option of sending its enriched uranium to Russia and France for refinement into fuel rods for its research reactor, he responded by stalling with one contradictory counteroffer after another, all the while continuing to enrich increasing amounts of uranium to the point when Iran now is believed to have enough to build two nuclear bombs.

Mr. President, I want to commend Secretary of State Clinton for her measured, strong statements at the United Nations about Iran's duplicitous, dangerous flaunting of the international nuclear control regime. It does not appear that anything short of sweeping, multilateral sanctions has a chance of convincing Iran's leaders to change their reckless course.

It is tragic that Iran, a country of such talented, sophisticated people—many of whom risked their lives to protest a blatantly fraudulent election and who want peaceful relations with the United States—currently has a President who is squandering Iran's resources and reputation in pursuit of a narcissistic, foolhardy quest for a nuclear bomb that will only increase his country's isolation and intensify Iran's confrontational relationship with its neighbors and the international community. The potential consequences could not be more frightening for ordinary people everywhere, including the people of Iran, and the Security Council should delay no further in imposing the strongest possible sanctions.

#### MILITARY FAMILIES APPRECIATION DAY

Mr. WYDEN. Mr. President, in Oregon, we just honored the return of 2,700 members of the Oregon National Guard's 41st Brigade Combat Team. Although the 41st's service in Iraq was Oregon's biggest single contribution to a war effort since World War II, it is not the only one.

The soldiers of the Oregon National Guard's 162nd Engineer Company are currently clearing roads in Afghanistan. The 1249 Engineer Battalion in Salem, OR, is preparing to deploy to Afghanistan this winter, and about 600 soldiers from Eastern Oregon will be part of the 116th Cavalry when it deploys to Iraq this fall.

I know I will return to the floor of the Senate to talk about the bravery and service of these men and women. But today I want to talk about the often unrecognized other half of these deployments—the military families that support the service members and keep things together at home. The spouses, sons, daughters, parents, grandparents and community supporters who work together and toil alone to pay the bills, get the kids to school, and help find employment while their loved ones are away.

May 8 is Military Families Appreciation Day in Oregon. On this special day, our State honors the dedication and service of military families and veterans who have helped make America's military the strongest the world has ever seen.

Being left behind when a loved one goes to war is not an easy mission. Yet our military families continue to make the difficult sacrifices, and call upon their inner reserves, to nurture family life so that their service member can focus on the business at hand.

Our military spouses are the glue that holds our military families together. They unselfishly give up their husband or wife, their partner and friend to help serve our Nation. They celebrate important events like birthdays, anniversaries, and sometimes a child's first step or first word alone. They assume the difficult role of being both mother and father—shouldering the responsibility of creating and nurturing a loving family environment when their loved one is away. Their strength and determination are examples to the rest of the country.

And to all of the grandparents and friends who step up when our single-parent service members are called to duty, I thank you. You unselfishly answer the Nation's call by caring for our future generation. You help relieve the pressures of military service by making sure our service members' children are safe, happy, and loved. Stand tall, stand proud. You, too, are our unsung heroes.

Finally, I would like to recognize the sons and daughters who grow up in a military family. As the children of America's defenders, they cope with unbelievable circumstances. The smells of shoe polish, starch, and Brasso may remind them of home more than the smells of cookies and apple pie. Their mothers and fathers are called to duty at a moment's notice, and they have no choice but to be strong, even when it hurts to say goodbye. Their contribution to the Nation and personal strength does not go unnoticed. They are our future and represent the best America has to offer.

Today's military family—spouses, sons, daughters, parents, grandparents and community—inspire us through spirit and strength. They proudly wave flags and keep the candles burning as a reminder of those who are gone.

Their dedication reminds us all that the U.S. flag is brilliant indeed; patriotic songs are not just reserved for the fourth of July; that a parting kiss can hold for months; and that shared tears can somehow bring us closer together. They put their own priorities aside. They take care of one another. They take care of America.

So to all military families, I thank you. Thank you for your service to your family, our community, and to our Nation.

#### ADDITIONAL STATEMENTS

##### TRIBUTE TO CYNTHIA L. MUNSCH

• Mr. CONRAD. Mr. President, I want to take a moment to honor a North Dakota woman retiring from a long and honorable career dedicated to assisting U.S. military veterans throughout Burleigh County in the State of North Dakota.

Cindy Munsch, of rural New Salem, ND, started her professional career as a teacher, educating young people on the Standing Rock Reservation, in the Bismarck Public Schools, and at United Tribes Technical College.

In 1985, after 14 years in education, Cindy commenced employment with the Burleigh County Veterans Service Office. Initially the office secretary, Cindy's outstanding work ethic and duty performance was recognized by the Burleigh County Commission with promotion to the position of Deputy County Service Officer. She is now retiring after 25 years of service to our veterans.

Cindy has assisted thousands of veterans with obtaining needed benefits and services. She is recognized by her peers across the State as an expert in veterans benefits, and she frequently provides advice and counsel at the request of other veterans service providers. She also assists in the administration of the veterans transportation program, which provides van transport to veterans from western and central North Dakota to the VA Regional Medical Center in Fargo.

Seeing a need for women veterans in the area to have the opportunity to address issues and experiences unique to their gender, in conjunction with staff from the Bismarck Vet Center, Cindy started a Women Veterans Group that meets monthly for the purpose of discussion and support, education and community service projects. In addition, Cindy cochaired the inaugural Women Veterans Summit, held recently in Bismarck, to bring women veterans issues into focus and to provide a networking opportunity for women veterans from throughout the State.

There is no more admirable vocation than one of service to others. Cindy Munsch dedicated her professional career to ensuring that our service members, who stepped forward to serve the Nation by preserving our freedom and way of life, receive the benefits and assistance they deserve. I am honored to salute Cindy Munsch for her dedicated and selfless service to our veterans for the past 25 years and to congratulate her on her retirement from the Burleigh County Veterans Service Office. •

##### TRIBUTE TO DR. JOSEPH W. BASCUAS

• Mr. KERRY. Mr. President, I would like to thank Dr. Joseph W. Bascuas for his invaluable contributions as interim president to Becker College and

for his dedication to quality education and high academic standards.

Becker College, which traces its history to 1784, is comprised of two separate campuses only 6 miles apart, one in Leicester and the other in Worcester, MA. The college serves more than 1,700 students from 18 States and 12 countries, and offers more than 25 diverse, top-quality bachelor degree programs in unique, high-demand career niches and serves as an invaluable community partner. In September of 2008 the Becker College Board of Trustees named Dr. Bascuas as interim president and since that time he has served admirably.

Dr. Bascuas brought more than 25 years of experience in higher education to Becker College. In addition to his teaching and leading experiences, he has written and coauthored numerous papers on psychological topics and has presented at symposia and conferences. Dr. Bascuas served as president of Medaille College, Buffalo, NY; founding president of Argosy University Atlanta, GA, campus; and held administrative and teaching positions at the Georgia School of Professional Psychology, Antioch University, Nova/Southeastern University and Salve Regina University. Moreover, he served recently as a site visit team chair for the Middle States Commission on Higher Education, and served on the National Collegiate Athletic Association Division III Presidents Council. He received a B.A. from LaSalle University and an M.A. and a Ph.D. from Temple University.

Dr. Bascuas took on the role of interim president during a challenging time and was not content with simply being a placeholder. Dr. Bascuas was willing to tackle serious issues including technology, financial aid, and improving retention and graduation rates. He successfully positioned the College for significant growth rates and progress in the future, and for that, the citizens of Massachusetts greatly appreciate and commend him for his efforts.

Mr. President, I would like to wish Dr. Joseph W. Bascuas continued success in the future. I ask my colleagues to join me in thanking Dr. Joseph W. Bascuas for his services at Becker College.●

#### 125TH ANNIVERSARY OF "OLD FOLKS SINGING"

● Mrs. LINCOLN. Mr. President, today I commemorate the 125th anniversary of "Old Folks Singing," a time-honored tradition in Tull, AR.

Each year, Tull residents and other Arkansans gather at Ebenezer United Methodist Church on the third Sunday of May to sing gospel hymns from the church's original Christian Harmony and Cokesbury hymnals. Since 1885, this event has brought together Arkansans for praise, worship, and fellowship.

Old Folks Singing is steeped in tradition. As event organizers proudly say,

"not much will change this year." The day begins with a prayer and welcome address before attendees join in song. After a potluck lunch and memorial service, the afternoon's music gets underway, ending with prayer and the final hymn, "God Be with You 'Till We Meet Again."

Mr. President, I also recognize the organizers of "Old Folks Singing," including President Richard Tull, Vice President Wilson DuVall, Secretary Karen Westbrook, Treasurer Lena Ramsey, and Chaplain John Victor Burton. Numerous other volunteers help the day run smoothly by coordinating lunch, serving as ushers, creating the church bulletin, leading songs, and various other tasks.

"Old Folks Singing" represents the best of our Arkansas communities. In good times and bad, Arkansans come together to share faith, family, and community. I ask my colleagues to join me in honoring this great Arkansas tradition.●

#### TRIBUTE TO JUDY TENENBAUM

● Mrs. LINCOLN. Mr. President, today I wish to honor Little Rock philanthropist Judy Tenenbaum and her lifetime of service for the people of our great State of Arkansas.

Judy will be recognized during this year's "Red Jacket Ball," an annual benefit gala for City Year Little Rock/North Little Rock, a leading nonprofit organization that unites young people of all backgrounds for a year of full-time service. Throughout communities across the U.S., City Year members are easily recognizable by their red jackets, which symbolize the power of citizen service and provide the namesake for their annual fundraiser.

This year marks the fifth anniversary of the Red Jacket Ball, and Judy joins a distinguished list of Arkansas philanthropists to have received this honor. Judy donates her time and resources to countless organizations throughout Central Arkansas, with causes ranging from the arts to cancer research to community development. Judy has touched thousands of Arkansans who may never know her name but who feel her generosity and support.

Mr. President, I am proud to call Judy a friend. We have worked together on a number of charitable projects throughout the years, and she is always willing and able to lend support where it is needed the most. I join all Arkansans in recognizing Judy with the Red Jacket Ball Lifetime of Service Award from City Year Little Rock/North Little Rock.●

#### TRIBUTE TO RICHARD L. ROCA, PH.D.

● Ms. MIKULSKI. Mr. President, I wish to pay tribute to a distinguished scholar, accomplished leader, and a treasured member of the Maryland family, Dr. Richard Roca, director of the Johns

Hopkins University Applied Physics Lab, who will soon step down after a decade of distinguished leadership and service in that position.

The Johns Hopkins University Applied Physics Lab is a national treasure. Since it was created in the early days of the Second World War, APL has helped maintain our Nation's military, our intelligence agencies, our space community, and our medical profession on the cutting edge of technological achievements. Now the largest university affiliated research lab in the Nation, the dedicated scientists, engineers, technicians, and researchers at APL have time and again solved the problems no one thought possible, and in the process kept us safe and secure. Since 2000, Dr. Roca has led this uniquely talented and diverse team of world renowned scientists as they rose to the challenges of the post-September 11 world.

Dr. Roca was the right leader at the right time to guide APL through these fast-paced and challenging times. Like many visionary leaders in his field, Dr. Roca understands that for a forward-leaning, high-tech institution like the Johns Hopkins Applied Physics Lab can never be static. He knows that in order for APL to play its role solving the problems of the 21st century and helping our Nation's national security apparatus adjust to an ever-changing world, that APL itself must continually be updating and reinventing itself.

Dr. Roca's leadership over the last 10 years has embodied that mindset on continual improvement and self-reinvention. During his tenure, APL adapted to a changing world by expanding its roles and capabilities into homeland security, cyber defense, space exploration, and information-centric operations. After September 11, under Dr. Roca's leadership APL established the Electronic Surveillance System for Early Notification of Community-Based Epidemics—ESSENCE—at APL to monitor the threats from new diseases in the United States. That system is now on watch across the country to provide early warnings against new epidemics created by nature or by terrorist activity. Dr. Roca was also one of the first to recognize the threat from cyber attacks and call for comprehensive cyber defenses. It was under his leadership that APL established major partnerships with the National Security Agency to develop and test new cybersecurity tools. These are just a few examples of how Dr. Roca saw the world changing and mobilized APL to meet the new challenges. We are safer for his leadership in keeping APL on the cutting edge of helping counter new and emerging threats to our national security.

Dr. Roca also kept APL on the cusp of new explorations in space and science. During his tenure, APL helped design, build, and send satellites into space that have explored the Eros asteroid; that are enroute to explore

Mercury and Pluto, and which play valuable roles in understanding the Sun's impact on Earth's atmosphere. These contributions to understanding and exploring our universe cannot be overstated. They are major achievements that will lead to decades of scientific study and achievement.

So as Dr. Roca comes to the end of his tenure, I want to thank him for his tireless service, his devotion to excellence, his dedication to the mission of the Applied Physics Lab, and for his inspired leadership in keeping APL at the cutting edge of keeping our Nation safe and advancing valuable science in hundreds of different areas. We wish you the very best, Dr. Roca, in whatever the next chapter in your professional life holds for you. Wherever that takes you, know that you will always and forever be a member of the Maryland family.●

TRIBUTE TO DOROTHY CLARA  
KRALICEK AND DELLA MARIE  
GOEGEN

● Mr. THUNE. Mr. President, today I wish to recognize Dorothy Clara Kralicek and Della Marie Goegen.

Dorothy and Della were born on April 8, 1920, at the family farm near Menominee, NE, where they learned about the true riches of family life. Today, they both live in Yankton, SD, continuing to pass along family values and faith as matriarchs of their vast families. Between them, they have 18 children and numerous grandchildren.

Dorothy and Della are both excellent homemakers and have recently enjoyed traveling together to several sites in Europe. On Mother's Day, May 9, 2010, both ladies will be honored by a gathering of family and friends in Sioux Falls, SD.

This honorable recognition is clearly well deserved. Dorothy and Della's dedication to their families is a shining example of the steadfast commitment, devotion, and inspiration they have freely given to everyone throughout their lives.

It gives me great pleasure to commemorate the 90th birthdays of Dorothy and Della and to wish them continued health and happiness in the years to come.●

MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mrs. Neiman, one of his secretaries.

EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the Committee on Armed Services.

(The nominations received today are printed at the end of the Senate proceedings.)

PROPOSED AGREEMENT FOR CO-OPERATION BETWEEN THE GOVERNMENT OF THE UNITED STATES OF AMERICA AND THE GOVERNMENT OF AUSTRALIA CONCERNING PEACEFUL USES OF NUCLEAR ENERGY—PM 52

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Foreign Relations:

*To the Congress of the United States:*

I am pleased to transmit to the Congress, pursuant to sections 123b. and 123d. of the Atomic Energy Act of 1954, as amended (42 U.S.C. 2153(b), (d)) (the "Act"), the text of a proposed Agreement between the Government of the United States of America and the Government of Australia Concerning Peaceful Uses of Nuclear Energy. I am also pleased to transmit my written approval, authorization, and determination concerning the Agreement, and an unclassified Nuclear Proliferation Assessment Statement (NPAS) concerning the Agreement. In accordance with section 123 of the Act, as amended by title XII of the Foreign Affairs Reform and Restructuring Act of 1998 (Public Law 105-277), a classified annex to the NPAS, prepared by the Secretary of State in consultation with the Director of National Intelligence, summarizing relevant classified information, will be submitted to the Congress separately. The joint memorandum submitted to me by the Secretaries of State and Energy and a letter from the Chairman of the Nuclear Regulatory Commission stating the views of the Commission are also enclosed.

The proposed Agreement has been negotiated in accordance with the Act and other applicable law. In my judgment, it meets all applicable statutory requirements and will advance the non-proliferation and other foreign policy interests of the United States.

The proposed Agreement provides a comprehensive framework for peaceful nuclear cooperation with Australia based on a mutual commitment to nuclear nonproliferation. The Agreement has an initial term of 30 years from the date of its entry into force, and will continue in force thereafter for additional periods of 5 years each, unless terminated by either party on 6 months' advance written notice at the end of the initial 30-year term or at the conclusion of any of the additional 5-year periods. The proposed Agreement permits the transfer of information, material, equipment (including reactors), and components for nuclear research and nuclear power production. It does not permit transfers of Restricted Data, sensitive nuclear technology, sensitive nuclear facilities, or major critical components of such facilities. In the event of termination of the proposed Agreement, key non-proliferation conditions and controls continue with respect to material,

equipment, and components subject to the proposed Agreement.

Australia is a non-nuclear weapon state party to the Treaty on the Non-Proliferation of Nuclear Weapons (NPT). Australia has concluded a Safeguards Agreement and Additional Protocol with the International Atomic Energy Agency. Australia is a party to the Convention on the Physical Protection of Nuclear Material, which establishes international standards of physical protection for the use, storage, and transport of nuclear material. It is also a member of the Nuclear Suppliers Group, whose non-legally binding guidelines set forth standards for the responsible export of nuclear commodities for peaceful use. A more detailed discussion of Australia's domestic civil nuclear activities and its nuclear non-proliferation policies and practices, including its nuclear export policies and practices, is provided in the NPAS and the NPAS classified annex submitted to the Congress separately.

I have considered the views and recommendations of the interested agencies in reviewing the proposed Agreement and have determined that its performance will promote, and will not constitute an unreasonable risk to, the common defense and security. Accordingly, I have approved the Agreement and authorized its execution. I urge the Congress to give it favorable consideration.

This transmission shall constitute a submittal for purposes of both sections 123b. and 123d. of the Act. My Administration is prepared to begin immediately the consultations with the Senate Committee on Foreign Relations and the House Committee on Foreign Affairs as provided in section 123b. Upon completion of the 30 days of continuous session review provided for in section 123b., the 60 days of continuous session review provided for in section 123d. shall commence.

BARACK OBAMA.  
THE WHITE HOUSE, May 5, 2010.

MESSAGES FROM THE HOUSE

At 10:25 a.m., a message from the House of Representatives, delivered by Mr. Novotny, one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 24. An act to redesignate the Department of the Navy as the Department of the Navy and Marine Corps.

At 1:13 p.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that pursuant to Executive Order No. 12131, and the order of the House of January 6, 2009, the Speaker appoints the following Members of the House of Representatives to the President's Export Council: Ms. LINDA T. SANCHEZ of California, Mr. WU of Oregon, and Mr. SCHAUER of Michigan.

At 2:01 p.m., a message from the House of Representatives, delivered by



Mrs. Cole, one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 5160. An act to extend the Caribbean Basin Economic Recovery Act, to provide customs support services to Haiti, and for other purposes.

ENROLLED BILL SIGNED

The PRESIDENT pro tempore (Mr. BYRD) announced that he had signed the following enrolled bill, which was previously signed by the Speaker of the House:

H.R. 3714. An act to amend the Foreign Assistance Act of 1961 to include the Annual Country Reports on Human Rights Practices information about freedom of the press in foreign countries, and for other purposes.

MEASURES REFERRED

The following bill was read the first and the second times by unanimous consent, and referred as indicated:

H.R. 24. An act to redesignate the Department of the Navy as the Department of the Navy and Marine Corps; to the Committee on Armed Services.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-5733. A communication from the Under Secretary of Defense (Comptroller), transmitting, pursuant to law, a report relative to a violation of the Antideficiency Act that occurred within the Department of the Army and was assigned case number 06-04; to the Committee on Appropriations.

EC-5734. A communication from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Noxious Weeds; Old World Climbing Fern and Maiden-hair Creeper" (Docket No. APHS-2008-0097) received in the Office of the President of the Senate on May 4, 2010; to the Committee on Agriculture, Nutrition, and Forestry.

EC-5735. A joint communication from the Secretary of the Department of Agriculture and the Secretary of the Department of Transportation, transmitting, pursuant to law, a report entitled "Study of Rural Transportation Issues"; to the Committee on Agriculture, Nutrition, and Forestry.

EC-5736. A communication from the Secretary of the Air Force, transmitting, pursuant to law, a report relative to the Program Acquisition Unit Cost and the Average Procurement Unit Cost for the C-130 AMP program exceeding the Acquisition Program Baseline values by more than 15 percent; to the Committee on Armed Services.

EC-5737. A communication from the Principal Deputy, Office of the Under Secretary of Defense (Personnel and Readiness), transmitting, pursuant to law, notification of the Department's intent to close the Defense commissary store at Camp Eagle, Korea; to the Committee on Armed Services.

EC-5738. A communication from the General Counsel of the Department of Defense, transmitting a legislative proposal relative to expansion of eligibility for concurrent receipt of military retirement pay and veterans' disability compensation to medically retired service members, received in the Of-

fice of the President of the Senate on April 29, 2010; to the Committee on Armed Services.

EC-5739. A communication from the General Counsel of the Department of Commerce, transmitting proposed legislation relative to Public Works and Economic Development improvement; to the Committee on Environment and Public Works.

EC-5740. A communication from the Regulations Coordinator, Centers for Medicare and Medicaid Services, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Medicare Program; Inpatient Psychiatric Facilities Prospective Payment System Payment—Update for Rate Year Beginning July 1, 2010 (RY2011)" (RIN0938-AP83) received in the Office of the President of the Senate on May 3, 2010; to the Committee on Finance.

EC-5741. A communication from the Regulations Coordinator, Centers for Medicare and Medicaid Services, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Medicare and Medicaid Programs; Changes in Provider and Supplier Enrollment, Ordering and Referring, and Documentation Requirements; and Changes in Provider Agreements" (RIN0938-AQ01) received in the Office of the President of the Senate on May 3, 2010; to the Committee on Finance.

EC-5742. A communication from the Program Manager, Centers for Medicare and Medicaid Services, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Medicaid Programs; State Flexibility for Medicaid Benefit Packages" (RIN0938-AP72) received in the Office of the President of the Senate on May 3, 2010; to the Committee on Finance.

EC-5743. A communication from the Director, Administrative Office of the United States Courts, transmitting, pursuant to law, a report entitled "Report of the Proceedings of the Judicial Conference of the United States" for the September 2009 session and the June 2009 special session; to the Committee on the Judiciary.

PETITIONS AND MEMORIALS

The following petition or memorial was laid before the Senate and was referred or ordered to lie on the table as indicated:

POM-99. A concurrent resolution adopted by the Senate of the State of Louisiana memorializing Congress to utilize the power of technology to boost American productivity and performance by consulting with state legislatures, education, and computer organizations to ensure that every student has access to a low-cost laptop; to the Committee on Health, Education, Labor, and Pensions.

SENATE CONCURRENT RESOLUTION NO. 19

Whereas, the personal computer is an indispensable twenty-first century learning tool; and

Whereas, the decreasing cost of technology makes it possible to equip every student with a portable, personal computer; and

Whereas, low-cost laptops are "twenty-first century textbooks" due to their capacity to store thousands of books and research materials; and

Whereas, computer technology has been shown to improve academic performance, attendance, and enthusiasm in classrooms; and

Whereas, according to a survey by the November 2007 Pew Internet & American Life Project, one-fourth of Americans do not have computers at home; and

Whereas, the "digital divide" most sharply impacts the poor, racial and ethnic minori-

ties, people with disabilities, and residents of rural areas; and

Whereas, attaining universal access to communication technology is a goal spelled out in the 1996 Telecommunications Act; and

Whereas, a nationwide push among state leaders to equip students with laptops promises to fuel a new generation of math, science, and technology innovators; and

Whereas, computer proficiency is increasingly required by employers and institutions of higher learning; and

Whereas, previous technology-focused efforts, such as the Technology Opportunities Program and E-Rate, resulted in newfound information and communication access for millions of students and thousands of schools; and

Whereas, the provision of low-cost laptops for all students would increase learning in core subjects, improve literacy in technology essential for twenty-first century skills, and stimulate creativity, all necessary in reaching the goal of academic excellence in schools as well as developing a technical proficiency at an early age. Therefore, be it

*Resolved*, That the Legislature of Louisiana memorializes the Congress of the United States to utilize the power of technology to boost American productivity and performance by consulting with state legislatures, education, and computer organizations to ensure that every student has access to a low-cost laptop. Be it further

*Resolved*, That a copy of this Resolution shall be transmitted to the secretary of the United States Senate and the clerk of the United States House of Representatives and to each member of the Louisiana delegation to the United States.

REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mrs. LINCOLN, from the Committee on Agriculture, Nutrition, and Forestry, without amendment:

S. 3307. An original bill to reauthorize child nutrition programs, and for other purposes (Rept. No. 111-178).

By Mr. LIEBERMAN, from the Committee on Homeland Security and Governmental Affairs, with an amendment in the nature of a substitute:

S. 920. A bill to amend section 11317 of title 40, United States Code, to improve the transparency of the status of information technology investments, to require greater accountability for cost overruns on Federal information technology investment projects, to improve the processes agencies implement to manage information technology investments, to reward excellence in information technology acquisition, and for other purposes (Rept. No. 111-179).

By Mrs. BOXER, from the Committee on Environment and Public Works, with an amendment in the nature of a substitute:

S. 373. A bill to amend title 18, United States Code, to include constrictor snakes of the species Python genera as an injurious animal (Rept. No. 111-180).

By Mrs. BOXER, from the Committee on Environment and Public Works, without amendment:

S. 1421. A bill to amend section 42 of title 18, United States Code, to prohibit the importation and shipment of certain species of carp (Rept. No. 111-181).

S. 1519. A bill to provide for the eradication and control of nutria in Maryland, Louisiana, and other coastal States (Rept. No. 111-182).

S. 1965. A bill to authorize the Secretary of the Interior to provide financial assistance to the State of Louisiana for a pilot program

to develop measures to eradicate or control feral swine and to assess and restore wetlands damaged by feral swine (Rept. No. 111-183).

#### EXECUTIVE REPORTS OF COMMITTEES

The following executive reports of nominations were submitted:

By Mr. LEVIN for the Committee on Armed Services.

\*Solomon B. Watson IV, of New York, to be General Counsel of the Department of the Army.

\*Donald L. Cook, of Washington, to be Deputy Administrator for Defense Programs, National Nuclear Security Administration.

\*Sharon E. Burke, of Maryland, to be Director of Operational Energy Plans and Programs.

\*Katherine Hammack, of Arizona, to be an Assistant Secretary of the Army.

\*Michael J. McCord, of Virginia, to be Principal Deputy Under Secretary of Defense (Comptroller).

\*Elizabeth A. McGrath, of Virginia, to be Deputy Chief Management Officer of the Department of Defense.

Air Force nomination of Colonel Kenneth J. Moran, to be Brigadier General.

Air Force nomination of Lt. Gen. Edward A. Rice, Jr., to be General.

Air Force nominations beginning with Colonel David W. Allvin and ending with Colonel Burke E. Wilson, which nominations were received by the Senate and appeared in the Congressional Record on March 17, 2010.

Air Force nominations beginning with Brigadier General Mark A. Barrett and ending with Brigadier General Margaret H. Woodward, which nominations were received by the Senate and appeared in the Congressional Record on April 19, 2010.

Air Force nomination of Maj. Gen. Eric E. Fiel, to be Lieutenant General.

Army nomination of Lt. Gen. Keith B. Alexander, to be General.

Army nomination of Lt. Gen. Charles H. Jacoby, Jr., to be Lieutenant General.

Army nomination of Maj. Gen. Daniel P. Bolger, to be Lieutenant General.

Army nomination of Lt. Gen. David P. Fridovich, to be Lieutenant General.

Army nomination of Brig. Gen. Donald C. Leins, to be Major General.

Army nomination of Col. Nadja Y. West, to be Brigadier General.

Army nomination of Col. Ming T. Wong, to be Major General.

Navy nomination of Vice Adm. James A. Winnefeld, Jr., to be Admiral.

Navy nomination of Rear Adm. Carol M. Pottenger, to be Vice Admiral.

Navy nomination of Rear Adm. Scott R. Van Buskirk, to be Vice Admiral.

Navy nomination of Rear Adm. Mark I. Fox, to be Vice Admiral.

Navy nomination of Vice Adm. David J. Venlet, to be Vice Admiral.

Navy nomination of Rear Adm. (1h) Elizabeth S. Niemyer, to be Rear Admiral.

Navy nomination of Capt. Margaret G. Kibben, to be Rear Admiral (lower half).

Navy nomination of Capt. David M. Boone, to be Rear Admiral (lower half).

Navy nominations beginning with Capt. Robert J. A. Gilbeau and ending with Capt. Glenn C. Robillard, which nominations were received by the Senate and appeared in the Congressional Record on April 12, 2010.

Navy nominations beginning with Captain John C. Aquilino and ending with Captain Michael S. White, which nominations were received by the Senate and appeared in the Congressional Record on April 14, 2010.

Navy nominations beginning with Capt. Brett C. Heimbigner and ending with Capt. Matthew J. Kohler, which nominations were received by the Senate and appeared in the Congressional Record on April 14, 2010.

Navy nominations beginning with Capt. James D. Syring and ending with Capt. Gregory R. Thomas, which nominations were received by the Senate and appeared in the Congressional Record on April 14, 2010.

Navy nomination of Capt. Mathias W. Winter, to be Rear Admiral (lower half).

Navy nomination of Rear Adm. (1h) Mark L. Tidd, to be Rear Admiral.

Navy nomination of Rear Adm. Allen G. Myers, to be Vice Admiral.

Marine Corps nomination of Lt. Gen. Duane D. Thiessen, to be Lieutenant General.

Marine Corps nomination of Lt. Gen. Dennis J. Hejlik, to be Lieutenant General.

Marine Corps nominations beginning with Brigadier General Ronald L. Bailey and ending with Brigadier General Robert S. Walsh, which nominations were received by the Senate and appeared in the Congressional Record on April 12, 2010. (minus 1 nominee: Brigadier General Kenneth F. McKenzie, Jr.)

Marine Corps nominations beginning with Colonel Brian D. Beaudreault and ending with Colonel Gary L. Thomas, which nominations were received by the Senate and appeared in the Congressional Record on April 19, 2010.

Mr. LEVIN. Mr. President, for the Committee on Armed Services I report favorably the following nomination lists which were printed in the RECORDS on the dates indicated, and ask unanimous consent, to save the expense of reprinting on the Executive Calendar that these nominations lie at the Secretary's desk for the information of Senators.

The PRESIDING OFFICER. Without objection, it is so ordered.

Air Force nominations beginning with Randall M. Ashmore and ending with James A. Sperl, which nominations were received by the Senate and appeared in the Congressional Record on December 11, 2009.

Air Force nomination of Carolyn Ann Moore Benyshek, to be Colonel.

Air Force nominations beginning with Elizabeth R. Andersondoze and ending with Karen M. Wharton, which nominations were received by the Senate and appeared in the Congressional Record on March 10, 2010.

Air Force nominations beginning with Sandra S. Aguillon and ending with Shawna A. Zierke, which nominations were received by the Senate and appeared in the Congressional Record on April 21, 2010.

Air Force nomination of Gerard G. Couvillion, to be Colonel.

Air Force nomination of Eric W. Adcock, to be Major.

Air Force nominations beginning with Drew C. Johnson and ending with Justin P. Olsen, which nominations were received by the Senate and appeared in the Congressional Record on April 26, 2010.

Army nominations beginning with Ronald J. Dykstra and ending with Anthony T. Wilson, which nominations were received by the Senate and appeared in the Congressional Record on March 9, 2010. (minus 4 nominees: Cardell J. Hervey; Patrick L. Mallett; Christopher R. Reid; Scott H. Sinkular)

Army nomination of Stephen T. Sauter, to be Colonel.

Army nomination of Miles T. Gengler, to be Major.

Army nominations beginning with Dino J. Besinga and ending with Sang J. Won, which nominations were received by the Senate and

appeared in the Congressional Record on March 25, 2010.

Army nominations beginning with James J. Aiello and ending with Walter C. Perez, which nominations were received by the Senate and appeared in the Congressional Record on March 25, 2010.

Army nomination of Ramsey B. Salem, to be Colonel.

Army nomination of Douglas B. Guard, to be Major.

Army nomination of Cheryl Maguire, to be Major.

Army nomination of Shirley M. Ochoa-Dobies, to be Major.

Army nominations beginning with David W. Terhune and ending with Paul E. Wright, which nominations were received by the Senate and appeared in the Congressional Record on April 26, 2010.

Army nominations beginning with Juan G. Lopez and ending with Robert G. Swarts, which nominations were received by the Senate and appeared in the Congressional Record on April 26, 2010.

Army nominations beginning with Christopher T. Blais and ending with Jill D. Simonson, which nominations were received by the Senate and appeared in the Congressional Record on April 26, 2010.

Army nominations beginning with Darrell W. Carpenter and ending with Mist L. Wray, which nominations were received by the Senate and appeared in the Congressional Record on April 26, 2010.

Army nominations beginning with Jenifer L. Breaux and ending with Leon M. Wilson, which nominations were received by the Senate and appeared in the Congressional Record on April 26, 2010.

Army nominations beginning with Tyler M. Abercrombie and ending with D010186, which nominations were received by the Senate and appeared in the Congressional Record on April 26, 2010.

Army nominations beginning with Gregory J. Ady and ending with G010044, which nominations were received by the Senate and appeared in the Congressional Record on April 26, 2010.

Army nominations beginning with Edward V. Abrahamson and ending with D006165, which nominations were received by the Senate and appeared in the Congressional Record on April 26, 2010.

Army nominations beginning with Carl E. Steinbeck and ending with Jennifer M. Mckenna, which nominations were received by the Senate and appeared in the Congressional Record on April 28, 2010.

Army nominations beginning with James L. Cassarella and ending with Ronald A. Westfall, which nominations were received by the Senate and appeared in the Congressional Record on April 29, 2010.

Army nominations beginning with Anthony Abbott and ending with Jeffrey F. Wilson, which nominations were received by the Senate and appeared in the Congressional Record on April 29, 2010.

Marine Corps nominations beginning with David F. Allen and ending with Marvin A. Williams, which nominations were received by the Senate and appeared in the Congressional Record on December 21, 2009.

Marine Corps nominations beginning with Jose M. Acevedo and ending with Chad W. Zimmerman, which nominations were received by the Senate and appeared in the Congressional Record on December 21, 2009.

Marine Corps nominations beginning with Walter T. Anderson and ending with Kenneth M. Woodard, which nominations were received by the Senate and appeared in the Congressional Record on February 4, 2010.

Marine Corps nominations beginning with Stephen J. Acosta and ending with Luis R. Zamarripa, which nominations were received

by the Senate and appeared in the Congressional Record on February 4, 2010.

Marine Corps nomination of Peter W. McDaniel, to be Lieutenant Colonel.

Marine Corps nomination of Dean R. Keck, to be Lieutenant Colonel.

Navy nomination of James H. Jones, to be Captain.

Navy nomination of Enrique G. Molina, to be Commander.

Navy nomination of Scott A. Carpenter, to be Commander.

Navy nomination of Christopher C. Richard, to be Commander.

Navy nomination of Jacob C. Hinz, to be Commander.

Navy nomination of Stanley E. Hovell, to be Lieutenant Commander.

Navy nomination of Rivka L. Weiss, to be Lieutenant Commander.

Navy nomination of Shawn M. Stebbins, to be Lieutenant Commander.

Navy nomination of Henry D. Lange, to be Lieutenant Commander.

Navy nomination of Christie M. Quietmeyer, to be Lieutenant Commander.

Navy nomination of Beth A. Hoffman, to be Lieutenant Commander.

Navy nominations beginning with John W. Cheatham and ending with Noburo Yamaki, which nominations were received by the Senate and appeared in the Congressional Record on March 25, 2010.

Navy nominations beginning with Gregory M. Saracco and ending with Luke A. Zabrocki, which nominations were received by the Senate and appeared in the Congressional Record on March 25, 2010.

Navy nominations beginning with John T. Fojut and ending with Anne D. Restrepo, which nominations were received by the Senate and appeared in the Congressional Record on April 14, 2010.

Navy nomination of Gregory J. Murrey, to be Captain.

Navy nomination of Patrick V. Bailey, to be Captain.

Navy nomination of Andrew K. Bailey, to be Lieutenant Commander.

Navy nomination of Todd J. Oswald, to be Lieutenant Commander.

Navy nomination of Maria D. Julia-Montanez, to be Lieutenant Commander.

Navy nominations beginning with William T. Carney and ending with Andrea S. Stiller, which nominations were received by the Senate and appeared in the Congressional Record on April 28, 2010.

Navy nomination of Frederick Harris, to be Commander.

Navy nomination of Paul N. Langevin, to be Lieutenant Commander.

By Mr. HARKIN for the Committee on Health, Education, Labor, and Pensions.

Joshua Gotbaum, of the District of Columbia, to be Director of the Pension Benefit Guaranty Corporation.

Jonathan Andrew Hatfield, of Virginia, to be Inspector General, Corporation for National and Community Service.

Eduardo M. Ochoa, of California, to be Assistant Secretary for Postsecondary Education, Department of Education.

James L. Taylor, of Virginia, to be Chief Financial Officer, Department of Labor.

Robert Wedgeworth, of Illinois, to be a Member of the National Museum and Library Services Board for a term expiring December 6, 2013.

Carla D. Hayden, of Illinois, to be a Member of the National Museum and Library Services Board for a term expiring December 6, 2014.

John Coppola, of Florida, to be a Member of the National Museum and Library Services Board for a term expiring December 6, 2013.

Winston Tabb, of Maryland, to be a Member of the National Museum and Library Services Board for a term expiring December 6, 2013.

Lawrence J. Pijaux, Jr., of Alabama, to be a Member of the National Museum and Library Services Board for a term expiring December 6, 2014.

\*Nomination was reported with recommendation that it be confirmed subject to the nominee's commitment to respond to requests to appear and testify before any duly constituted committee of the Senate.

(Nominations without an asterisk were reported with the recommendation that they be confirmed.)

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mrs. LINCOLN:

S. 3307. An original bill to reauthorize child nutrition programs, and for other purposes; from the Committee on Agriculture, Nutrition, and Forestry; placed on the calendar.

By Mr. NELSON of Florida (for himself, Mr. SANDERS, Mr. REED, Mrs. FEINSTEIN, and Mrs. BOXER):

S. 3308. A bill to suspend certain activities in the outer Continental Shelf until the date on which the joint investigation into the Deepwater Horizon incident in the Gulf of Mexico has been completed, and for other purposes; to the Committee on Energy and Natural Resources.

By Ms. MURKOWSKI:

S. 3309. A bill to amend the Internal Revenue Code of 1986 to modify the rate of tax for the Oil Spill Liability Trust Fund; to the Committee on Finance.

By Mr. JOHNSON:

S. 3310. A bill to designate certain wilderness areas in the National Forest System in the State of South Dakota; to the Committee on Energy and Natural Resources.

By Mr. KERRY:

S. 3311. A bill to improve and enhance the capabilities of the Department of Defense to prevent and respond to sexual assault in the Armed Forces, and for other purposes; to the Committee on Armed Services.

By Mrs. GILLIBRAND:

S. 3312. A bill to amend the Homeland Security Act of 2002 to authorize the Securing the Cities Initiative of the Department of Homeland Security, and for other purposes; to the Committee on Homeland Security and Governmental Affairs.

By Mr. REID:

S. 3313. A bill to withdraw certain land located in Clark County, Nevada from location, entry, and patent under the mining laws and disposition under all laws pertaining to mineral and geothermal leasing or mineral materials, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. BROWN of Ohio:

S. 3314. A bill to require the Secretary of Veterans Affairs and the Appalachian Regional Commission to carry out a program of outreach for veterans who reside in Appalachia, and for other purposes; to the Committee on Veterans' Affairs.

By Ms. COLLINS (for herself and Mr. FEINGOLD):

S. 3315. A bill to amend title XVIII of the Social Security Act to protect Medicare beneficiaries' access to home health services

under the Medicare program; to the Committee on Finance.

By Ms. COLLINS (for herself and Ms. SNOWE):

S. 3316. A bill to provide for flexibility and improvements in elementary and secondary education, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

By Mr. KERRY (for himself, Mr. CORKER, Mr. CARDIN, and Mr. DURBIN):

S. 3317. A bill to authorize appropriations for fiscal years 2010 through 2014 to promote long-term, sustainable rebuilding and development in Haiti, and for other purposes; to the Committee on Foreign Relations.

By Mrs. GILLIBRAND:

S. 3318. A bill to amend title XVIII of the Social Security Act to eliminate contributing factors to disparities in breast cancer treatment through the development of a uniform set of consensus-based breast cancer treatment performance measures for a 6-year quality reporting system and value-based purchasing system under the Medicare Program; to the Committee on Finance.

By Ms. COLLINS (for herself and Mr. DODD):

S. 3319. A bill to amend the Internal Revenue Code of 1986 to provide recruitment and retention incentives for volunteer emergency service workers; to the Committee on Finance.

By Mr. McCONNELL (for himself, Mrs. FEINSTEIN, Mr. MCCAIN, Mr. DURBIN, Mr. GREGG, Mr. LIEBERMAN, and Mr. DODD):

S.J. Res. 29. A joint resolution approving the renewal of import restrictions contained in the Burmese Freedom and Democracy Act of 2003; to the Committee on Foreign Relations.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Ms. LANDRIEU (for herself, Mr. AL-EXANDER, Mr. BAYH, Mr. BURR, Mr. CARPER, Mr. DURBIN, Mrs. FEINSTEIN, Mr. GREGG, Mr. LIEBERMAN, and Mr. VITTER):

S. Res. 514. A resolution congratulating the students, parents, teachers, and administrators of charter schools across the United States for ongoing contributions to education and supporting the ideals and goals of the 11th annual National Charter Schools Week, to be held May 2 through May 8, 2010; considered and agreed to.

#### ADDITIONAL COSPONSORS

S. 632

At the request of Mr. BAUCUS, the name of the Senator from Oklahoma (Mr. INHOFE) was added as a cosponsor of S. 632, a bill to amend the Internal Revenue Code of 1986 to require that the payment of the manufacturers' excise tax on recreational equipment be paid quarterly.

S. 718

At the request of Mr. HARKIN, the name of the Senator from Minnesota (Ms. KLOBUCHAR) was added as a cosponsor of S. 718, a bill to amend the Legal Services Corporation Act to meet special needs of eligible clients, provide for technology grants, improve corporate practices of the Legal Services Corporation, and for other purposes.

S. 1158

At the request of Ms. STABENOW, the names of the Senator from Virginia (Mr. WEBB) and the Senator from New York (Mr. SCHUMER) were added as cosponsors of S. 1158, a bill to authorize the Secretary of Health and Human Services to conduct activities to rapidly advance treatments for spinal muscular atrophy, neuromuscular disease, and other pediatric diseases, and for other purposes.

S. 3035

At the request of Mr. BAUCUS, the name of the Senator from South Dakota (Mr. JOHNSON) was added as a cosponsor of S. 3035, a bill to require a report on the establishment of a Polytrauma Rehabilitation Center or Polytrauma Network Site of the Department of Veterans Affairs in the northern Rockies or Dakotas, and for other purposes.

S. 3062

At the request of Mr. CARPER, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of S. 3062, a bill to extend credits related to the production of electricity from offshore wind, and for other purposes.

S. 3073

At the request of Mr. LEVIN, the name of the Senator from Illinois (Mr. BURRIS) was added as a cosponsor of S. 3073, a bill to amend the Federal Water Pollution Control Act to protect and restore the Great Lakes.

S. 3078

At the request of Mrs. FEINSTEIN, the name of the Senator from Pennsylvania (Mr. CASEY) was added as a cosponsor of S. 3078, a bill to provide for the establishment of a Health Insurance Rate Authority to establish limits on premium rating, and for other purposes.

S. 3146

At the request of Mr. CRAPO, the name of the Senator from Michigan (Ms. STABENOW) was added as a cosponsor of S. 3146, a bill to amend the Internal Revenue Code to provide a tax credit to individuals who enter into agreements to protect the habitats of endangered and threatened species, and for other purposes.

S. 3199

At the request of Ms. SNOWE, the names of the Senator from Arkansas (Mrs. LINCOLN) and the Senator from Utah (Mr. BENNETT) were added as cosponsors of S. 3199, a bill to amend the Public Health Service Act regarding early detection, diagnosis, and treatment of hearing loss.

S. 3201

At the request of Mr. UDALL of Colorado, the name of the Senator from Maine (Ms. COLLINS) was added as a cosponsor of S. 3201, a bill to amend title 10, United States Code, to extend TRICARE coverage to certain dependents under the age of 26.

S. 3206

At the request of Mr. HARKIN, the name of the Senator from Colorado

(Mr. BENNET) was added as a cosponsor of S. 3206, a bill to establish an Education Jobs Fund.

S. 3213

At the request of Mr. LEVIN, the name of the Senator from Oregon (Mr. WYDEN) was added as a cosponsor of S. 3213, a bill to ensure that amounts credited to the Harbor Maintenance Trust Fund are used for harbor maintenance.

S. 3265

At the request of Mr. MCCAIN, the name of the Senator from Alaska (Ms. MURKOWSKI) was added as a cosponsor of S. 3265, a bill to restore Second Amendment rights in the District of Columbia.

S. 3275

At the request of Mr. BAUCUS, the names of the Senator from Indiana (Mr. LUGAR) and the Senator from Louisiana (Ms. LANDRIEU) were added as cosponsors of S. 3275, a bill to extend the Caribbean Basin Economic Recovery Act, to provide customs support services to Haiti, and for other purposes.

S. 3295

At the request of Mr. SCHUMER, the name of the Senator from Michigan (Ms. STABENOW) was added as a cosponsor of S. 3295, a bill to amend the Federal Election Campaign Act of 1971 to prohibit foreign influence in Federal elections, to prohibit government contractors from making expenditures with respect to such elections, and to establish additional disclosure requirements with respect to spending in such elections, and for other purposes.

S. 3296

At the request of Mr. INHOFE, the names of the Senator from Utah (Mr. BENNETT) and the Senator from New Hampshire (Mr. GREGG) were added as cosponsors of S. 3296, a bill to delay the implementation of certain final rules of the Environmental Protection Agency in States until accreditation classes are held in the States for a period of at least 1 year.

S. 3305

At the request of Mr. MENENDEZ, the names of the Senator from Ohio (Mr. BROWN) and the Senator from New York (Mrs. GILLIBRAND) were added as cosponsors of S. 3305, a bill to amend the Oil Pollution Act of 1990 to require oil polluters to pay the full cost of oil spills, and for other purposes.

S. 3306

At the request of Mr. MENENDEZ, the names of the Senator from Ohio (Mr. BROWN) and the Senator from New York (Mrs. GILLIBRAND) were added as cosponsors of S. 3306, a bill to amend the Internal Revenue Code of 1986 to require polluters to pay the full cost of oil spills, and for other purposes.

S. RES. 278

At the request of Mrs. GILLIBRAND, the name of the Senator from Vermont (Mr. SANDERS) was added as a cosponsor of S. Res. 278, a resolution honoring the Hudson River School painters for

their contributions to the United States Senate.

S. RES. 411

At the request of Mrs. LINCOLN, the names of the Senator from Oregon (Mr. WYDEN) and the Senator from New Hampshire (Mrs. SHAHEEN) were added as cosponsors of S. Res. 411, a resolution recognizing the importance and sustainability of the United States hardwoods industry and urging that United States hardwoods and the products derived from United States hardwoods be given full consideration in any program to promote construction of environmentally preferable commercial, public, or private buildings.

AMENDMENT NO. 3730

At the request of Mr. FEINGOLD, the name of the Senator from Iowa (Mr. GRASSLEY) was added as a cosponsor of amendment No. 3730 intended to be proposed to S. 3217, an original bill to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

AMENDMENT NO. 3733

At the request of Mr. BROWN of Ohio, the name of the Senator from Minnesota (Mr. FRANKEN) was added as a cosponsor of amendment No. 3733 intended to be proposed to S. 3217, an original bill to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

AMENDMENT NO. 3738

At the request of Mr. SANDERS, the names of the Senator from Washington (Ms. CANTWELL), the Senator from Alaska (Mr. BEGICH) and the Senator from Alaska (Ms. MURKOWSKI) were added as cosponsors of amendment No. 3738 intended to be proposed to S. 3217, an original bill to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

AMENDMENT NO. 3743

At the request of Mr. CORKER, the name of the Senator from Idaho (Mr. RISCH) was added as a cosponsor of amendment No. 3743 intended to be proposed to S. 3217, an original bill to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

## AMENDMENT NO. 3749

At the request of Mr. TESTER, the names of the Senator from Florida (Mr. NELSON), the Senator from Nebraska (Mr. NELSON) and the Senator from Missouri (Mrs. MCCASKILL) were added as cosponsors of amendment No. 3749 proposed to S. 3217, an original bill to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

At the request of Ms. MURKOWSKI, her name was added as a cosponsor of amendment No. 3749 proposed to S. 3217, *supra*.

## AMENDMENT NO. 3752

At the request of Mrs. MURRAY, the name of the Senator from Massachusetts (Mr. KERRY) was added as a cosponsor of amendment No. 3752 intended to be proposed to S. 3217, an original bill to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

## AMENDMENT NO. 3754

At the request of Mrs. MURRAY, the names of the Senator from Massachusetts (Mr. KERRY) and the Senator from Wyoming (Mr. BARRASSO) were added as cosponsors of amendment No. 3754 intended to be proposed to S. 3217, an original bill to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

## AMENDMENT NO. 3759

At the request of Mrs. HUTCHISON, the names of the Senator from Washington (Mrs. MURRAY), the Senator from Tennessee (Mr. ALEXANDER) and the Senator from Missouri (Mrs. MCCASKILL) were added as cosponsors of amendment No. 3759 intended to be proposed to S. 3217, an original bill to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

## AMENDMENT NO. 3778

At the request of Mr. UDALL of Colorado, the names of the Senator from Alaska (Mr. BEGICH), the Senator from Illinois (Mr. BURRIS) and the Senator from New York (Mrs. GILLIBRAND) were added as cosponsors of amendment No. 3778 intended to be proposed to S. 3217, an original bill to promote the finan-

cial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

## AMENDMENT NO. 3791

At the request of Mr. BROWNBACK, the name of the Senator from South Dakota (Mr. JOHNSON) was added as a cosponsor of amendment No. 3791 intended to be proposed to S. 3217, an original bill to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

## AMENDMENT NO. 3797

At the request of Mr. SCHUMER, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of amendment No. 3797 intended to be proposed to S. 3217, an original bill to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes.

STATEMENTS ON INTRODUCED  
BILLS AND JOINT RESOLUTIONS

By Mr. JOHNSON:

S. 3310. A bill to designate certain wilderness areas in the National Forest System in the State of South Dakota; to the Committee on Energy and Natural Resources.

Mr. JOHNSON. Mr. President, today, I am introducing legislation to protect the Cheyenne River Valley in the Buffalo Gap National Grassland. My bill will establish the first National Grassland wilderness area in the United States and provide the public with a unique experience to enjoy these public lands.

The Cheyenne River Valley in the Buffalo Gap National Grassland includes some of the finest prairie wilderness in the United States. Located among isolated buttes and the wide Cheyenne River Valley, these lands remain largely isolated and in the form that the Native people who first inhabited these lands would recognize.

The lands of the Cheyenne River Valley—Indian Creek, Red Shirt and Chalk Hills—exhibit the characteristics of undisturbed, wild lands. Consistent with their natural character, the U.S. Forest Service identified these lands for inclusion in the Wilderness Preservation System. In fact, since 2002, the Indian Creek and Red Shirt areas have been managed by the Forest Service to preserve their wilderness qualities, including a prohibition on motorized

traffic that created one of the largest roadless areas in the Great Plains. My legislation builds off the Forest Service recommendation in a manner consistent with the history and purposes of the Buffalo Gap National Grassland.

These lands also support livestock grazing, a productive use and integral part of managing the health and sustainability of native grassland. My bill safeguards existing grazing, consistent with the Wilderness Act, by directing the Forest Service to allow for the continuation of grazing.

By designating a portion of the Cheyenne River Valley as wilderness, it is possible to protect its undeveloped character from encroaching motorized recreation while providing hunters, rock collectors, campers and hikers a new way to enjoy prairie grasslands.

The public benefits from enjoying a variety of experiences on our public lands. These lands provide food and fiber and are a natural asset to be responsibly and sustainably managed. America's grasslands, with millions of acres of rangeland, can also sustain other purposes, including the solitude and primitive character of wilderness. Establishing a first-of-its-kind grasslands wilderness fills a long overlooked gap and completes the unique history and varied landscapes of our National Grasslands.

I have named this bill in honor of my friend and a great advocate for South Dakotan's open spaces, the late Tony Dean. It is his words in describing the purposes of creating a grasslands wilderness bill that I turn to for the best explanation for why this bill is necessary. Tony said:

Let's relate wilderness from the perspective of a hunter. It does not take a rocket scientist among hunters to recognize that once the opening salvo takes place on opening morning of the big game seasons, no matter where you live, the best hunting is almost always found far from the nearest road.

That sentiment is what, in part, this legislation is aimed at creating: a place held from competition of multiple uses and development, a place where the public and future generations can enjoy a unique wilderness experience found in few places outside my great State.

By Mr. KERRY:

S. 3311. A bill to improve and enhance the capabilities of the Department of Defense to prevent and respond to sexual assault in the Armed Forces, and for other purposes; to the Committee on Armed Services.

Mr. KERRY. Mr. President, I am deeply troubled by the increasing number of sexual assaults in the U.S. military. Not only is sexual assault a crime that is incompatible with military service, but it also undermines core values, degrades military readiness, subverts good will and forever changes the lives of victims and their families.

We know from the Defense Department's 2009 Report on Sexual Assault in the Military that the number of reported sexual assaults in the military

increased substantially last year—a trend that has continued for the last couple of years.

Unfortunately, according to the Pentagon, we also know that while improvements have been made, the number of sexual assaults in the military actually reported is far below the estimated number of assaults that have actually occurred in the military. It is estimated that only 10 to 20 percent of sexual assaults in the military are actually reported.

Obviously, more needs to be done. That is why I have introduced the Defense, Sexual Trauma Response and Good Governance, STRONG Act of 2010. This legislation builds on many of the common sense solutions that were included in the December 2009 Report on Sexual Assault in the Military, a report from the Defense Task Force on Sexual Assault in the Military Services.

The Defense STRONG Act of 2010 would guarantee legal counsel from a Judge Advocate General to all sexual assault victims, whether or not they file restricted or unrestricted reports. Currently, anyone who files a restricted report cannot seek legal counsel. Seeking legal counsel triggers an investigation, which, in turn, makes that report unrestricted—that is, it is no longer confidential and the chain of command is notified.

A directive issued by the Department of Defense in 2005 omitted Judge Advocate Generals and civilian lawyers trained in military law from the list of individuals that a victim can seek guidance and assistance from. The only individuals on the list are Sexual Assault Response Coordinator's, SARCs, Victim Advocates, VAs, health care personnel, and chaplains—none of whom are likely to have legal training. But it is my belief that the victim of a sexual assault should have the right to legal counsel no matter what.

In its report, the Defense Task Force on Sexual Assault in the Military Services also found that victims are not offered appropriate privileged communications. The report noted that there are 35 states that currently have a privilege for communications between Victim Advocates and victims of sexual assault. However, because no privilege exists in military proceedings, defense counsel are able to identify Victim Advocates as a potential defense witness in a court-martial. There have been multiple occasions in which information was obtained from Victim Advocates in court-martial proceedings and used to try to undermine the credibility of a victim with cross examinations highlighting inconsistencies in prior statements.

There are certain roles that I believe are inherently governmental and certainly one is the role of Sexual Assault Response Coordinator, which should be filled by either a uniformed servicemember or a DoD civilian employee, not a contractor. The Defense Task Force on Sexual Assault in the Military

Services agreed. So this legislation would require one Sexual Assault Response Coordinator per brigade, filled by either a full-time military servicemember or a DoD civilian employee.

Moreover, this legislation also would require that Victim Advocates be either a uniformed servicemember or a DoD civilian employee. At the battalion level, there are usually two part time Victim Advocates. The Defense STRONG Act would require that there be at least one full time Victim Advocate at each battalion, or battalion equivalent.

Another issue that has long plagued the DoD's ability to adequately respond to and prevent sexual assaults in the military is the lack of standardization amongst the services. The Defense STRONG Act would require the DoD to standardize much of their certification programs in a manner modeled after the Defense Equal Opportunity Management Institute, training Sexual Assault Response Coordinators as well as Victim Advocates. Standardization and professionalization would drastically impact readiness.

This legislation would also require the Department of Defense to develop modules specific to each level of Professional Military Education. By doing so, we could ensure that military leadership is aware of all available resources. This provision would also encourage the Department of Defense to craft each level of Professional Military Education to the level of responsibility as military leadership get promoted.

Elevating the Director of the Sexual Assault Prevention and Response Office to the Senior Executive Service level was another recommendation put forth by the Defense Task Force Report. A senior leader in this office is necessary in order to obtain resources and provide the attention this issue requires, much like the Defense Military Equal Opportunity Office and the Office of Military and Community Family Policy. Leadership at the senior level has already proven instrumental in helping advance the DoD's efforts in overcoming domestic violence and discrimination and could be just as helpful in combating sexual assaults.

While there is no magic formula for solving a problem that has long plagued the Department of Defense, I believe these provisions will strengthen the DoD's ability to respond to cases of sexual assault and prevent future cases from occurring.

By Mr. REID:

S. 3313. A bill to withdraw certain land located in Clark County, Nevada from location, entry, and patent under the mining laws and disposition under all laws pertaining to mineral and geothermal leasing or mineral materials, and for other purposes; to the Committee on Energy and Natural Resources.

Mr. REID. Mr. President, I rise today to introduce the Sloan Hills Withdrawal Act of 2010.

Over the past year, I have been contacted by thousands of people in southern Nevada who have voiced serious concerns about a proposed aggregate mining operation that would be located on federal land very near Henderson, Nevada. I have a simple goal with the legislation that I am introducing today. My bill will stop the development of the proposed 640-acre gravel pit by withdrawing the area from location, entry, and patent under the mining laws and disposition under all laws pertaining to mineral materials. In short, this legislation makes sure that the proposed gravel operations at Sloan Hills will not go forward.

The Bureau of Land Management, BLM, is currently evaluating a proposal for a major gravel operation at the site in question. If approved, the resulting mine would blast rock, crush gravel, kick up dust, and consume precious water resources up to 24 hours a day, every day, for 30 years. This would all be done just a few miles from numerous Henderson neighborhoods.

Citizens from all over Clark County have rallied against this project because of its potential effect on the health of residents and the toll that the blasting other operations would have on an otherwise peaceful community. Because this project would be on Federal land local governments are limited in their ability to influence the outcome of the Sloan Hills proposal. It is clear to all of us, though, that the proposed location for this gravel quarry is not in the best interest of our community.

One of the major points of concern raised by Henderson residents is the large clouds of fine particulate matter that would be generated by mining activities at the Sloan Hills site. The dust kicked up by the proposed gravel operation would undoubtedly complicate the current air quality challenges in the Las Vegas Valley and would be particularly troublesome for members of nearby, age-restricted communities that have seniors already suffering from respiratory problems. Blasting and rock-crushing operations are also expected to generate noise and vibrations that will interfere with residents' daily lives.

This bill is important to me and to the people of southern Nevada. Keeping our communities safe and healthy is critical. I appreciate your help and I look forward to working with Chairman BINGAMAN, Ranking Member MURKOWSKI and the other distinguished members of the Senate Energy Committee to move this legislation forward in the near future.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

S. 3313

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Sloan Hills Withdrawal Act”.

**SEC. 2. WITHDRAWAL OF SLOAN HILLS AREA OF CLARK COUNTY, NEVADA.**

(a) **DEFINITION OF FEDERAL LAND.**—In this section, the term “Federal land” means the land identified as the “Withdrawal Zone” on the map entitled “Sloan Hills Area” and dated May 5, 2010.

(b) **WITHDRAWAL.**—Subject to valid rights in existence on the date of introduction of this Act, the Federal land is withdrawn from all forms of—

(1) location, entry, and patent under the mining laws; and

(2) disposition under all laws pertaining to mineral and geothermal leasing or mineral materials.

By Ms. COLLINS (for herself and Mr. FEINGOLD):

S. 3315. A bill to amend title XVIII of the Social Security Act to protect Medicare beneficiaries’ access to home health services under the Medicare program; to the Committee on Finance.

Ms. COLLINS. Mr. President, I rise today to join with my colleague from Wisconsin in introducing legislation, the Home Health Care Access Protection Act of 2010, to prevent future unfair administrative cuts in Medicare home health payment rates.

Home health has become an increasingly important part of our health care system. The kinds of highly skilled and often technically complex services that our Nation’s home health agencies provide have helped to keep families together and enabled millions of our most frail and vulnerable older and disabled persons to avoid hospitals and nursing homes and stay just where they want to be—in the comfort and security of their own homes. Moreover, by helping these individuals to avoid more costly institutional care, they are saving Medicare millions of dollars each year.

That is why I find it so ironic—and troubling—that the Medicare home health benefit continually comes under attack.

The health care reform bill that was recently signed into law by the President includes \$40 billion in cuts to home care over the next ten years. Moreover, these cuts are a “double-whammy” because they come on top of \$25 billion in additional cuts to home health over the next ten years imposed by the Centers for Medicare and Medicaid Services through regulation.

These cuts are particularly disproportionate for a program that costs Medicare less than \$18 billion a year. This simply is not right, and it certainly is not in the best interest of our Nation’s seniors who rely on home care to keep them out of hospitals, nursing homes, and other institutions.

The payment rate cuts implemented and proposed by CMS are based on the assertion that home health agencies have intentionally “gamed the system” by claiming that their patients have conditions of higher clinical severity than they actually have in order to receive higher Medicare payments.

This unfounded allegation of “case mix creep” is based on what CMS contends to be an increase in the average clinical assessment “score” of home health patients over the last few years.

In fact, there are very real clinical and policy explanations for why the average clinical severity of home care patients’ health conditions may have increased over the years. For example, the incentives built into the hospital diagnosis-related group—or DRG—reimbursement system have led to the faster discharge of sicker patients. Advances in technology and changes in medical practice have also enabled home health agencies to treat more complicated medical conditions that previously could only be treated in hospitals, nursing homes, or inpatient rehabilitation facilities.

Moreover, this unfair payment rate cut is being assessed across the board, even for home health agencies that showed a decrease in their clinical assessment scores. If an individual home health agency is truly gaming the system, CMS should target that one agency, not penalize everyone.

The research method, data and findings that CMS has used to justify the administrative cuts also raise serious concerns about the validity of the payment rate cuts. For example, while changes in the need for therapy services significantly affect the case mix “score,” the CMS research methodology disregards those changes in evaluating whether the patient population has changed. Moreover, the method by which CMS evaluates changes in case mix coding is not transparent, does not allow for true public participation, and is not performed in a manner that ensures accountability to Medicare patients and providers in terms of its validity and accuracy of outcomes.

The legislation we are introducing today will establish a reliable and transparent process for determining whether payment rate cuts are needed to account for improper changes in “case mix scoring” that are not related to changes in the nature of the patients served in home health care or the nature of the care they received. This process will still enable the Secretary of Health and Human Services to enact rate adjustments provided there is reliable evidence that higher case mix scores are resulting from factors other than changes in patient conditions. The legislation will also prevent the implementation of future Medicare payment rate cuts in home health until the Secretary is able to justify the payment cuts through the improved process set forth in the bill.

Home health care has consistently proven to be a compassionate and cost-effective alternative to institutional care. Additional deep cuts will be completely counterproductive to our efforts to control overall health care costs. The Home Health Care Access Protection Act of 2010 will help to ensure that our seniors and disabled Americans continue to have access to

the quality home health services they deserve, and I encourage all of my colleagues to sign on as cosponsors.

By Ms. COLLINS (for herself and Ms. SNOWE):

S. 3316. A bill provide for flexibility and improvements in elementary and secondary education, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

Ms. COLLINS. Mr. President, I rise today to introduce the No Child Left Behind Flexibility and Improvements Act. I am pleased to be joined in this effort by my colleague from Maine, Senator SNOWE. Our legislation would give greater local control and flexibility to Maine and other states in their efforts to implement the No Child Left Behind Act, NCLB, and provides common sense reforms in the statute.

Since NCLB was enacted in 2002, I have had the opportunity to meet with numerous Maine educators to discuss their concerns with the law. In response to their concerns, in March 2004, Senator SNOWE and I commissioned the Maine NCLB Task Force to examine the implementation issues facing Maine under both NCLB and the Maine Learning Results. Our task force included members from every county in the State and had superintendents, teachers, principals, school board members, parents, business leaders, former state legislators, special education experts, assessment specialists, officials from the Maine Department of Education, a former Maine Commissioner of Education, and the Dean from the University of Maine’s College of Education and Human Development.

After a year of study, the Task Force presented us with its final report outlining recommendations for possible statutory and regulatory changes to the act. These recommendations form the basis of the legislation that we are introducing today.

First, our legislation would provide greater flexibility to states in the ways that they demonstrate student progress in meeting state education standards. Specifically, it would permit states to use a cohort growth model, which tracks the progress of the same group of students over time. It would also permit the use of an “indexing” model, where progress is measured based on the number of students whose scores improve from, for example, a “below-basic” to a “basic” level, and not simply on the number of students who cross the “proficient” line.

Second, our legislation would provide schools with better notice regarding possible performance issues, allowing schools a chance to identify and work with a particular group of students before being identified. It would expand the existing “safe-harbor” provisions to allow more schools to qualify for this important protection. The changes made in our bill are in keeping with what assessment experts and teachers know—that significant gains in academic achievement tend to occur gradually and over time.

Third, our legislation would allow the members of a special education student's IEP team to determine the best assessment for that individual student, and would permit the student's performance on that assessment to count for all NCLB purposes.

One reason this change is so important for Maine is that we have small student populations and Maine has chosen a very small subgroup size—only 20 students. I was concerned to hear reports that in some schools, special education students fear that they are being blamed for their school not making adequate yearly progress. While the statute explicitly prohibits the disaggregation of student data if it would jeopardize student privacy, I am concerned to hear that this is not working out in practice.

This legislative change is also based on principles of fairness and common sense. Many times, it simply does not make sense to require a special needs student to take a grade-level assessment that everyone knows he or she is not ready to take. Many special education students are referred for special education services precisely because they cannot meet grade-level expectations. Allowing the IEP team to determine the best test for each special student will bring an important improvement to the Act while still ensuring accountability.

Fourth, the legislation addresses my concern about the statute's current requirement that all schools reach 100 percent proficiency by 2013–2014. Our bill would require the Secretary of Education to review progress by the states toward meeting this goal every three years, and would allow him to modify the time-line as necessary.

Fifth, our legislation would provide new flexibility for teachers of multiple subjects at the secondary school level to help them meet the "highly qualified teacher" requirements. Unfortunately, the current regulations place undue burdens on teachers at small and rural schools who often teach multiple subjects due to staffing needs, and on special education teachers who work with students on a variety of subjects throughout the day. Under the bill, provided these teachers are highly qualified for one subject they teach, they will be provided additional time and less burdensome avenues to satisfy the remaining requirements.

Our legislation is a comprehensive effort to provide greater flexibility and common sense modifications to address the key NCLB challenges facing Maine. Our goals remain the same as those in NCLB: a good education for each and every child; well-qualified, committed teachers in every classroom; and increased transparency and accountability for every school. I look forward to working with my colleagues on these issues during the upcoming NCLB reauthorization process.

By Mr. MCCONNELL (for himself,  
Mrs. FEINSTEIN, Mr. MCCAIN,

Mr. DURBIN, Mr. GREGG, Mr.  
LIEBERMAN, and Mr. DODD):

S.J. Res. 29. A joint resolution approving the renewal of import restrictions contained in the Burmese Freedom and Democracy Act of 2003; to the Committee on Foreign Relations.

Mr. MCCONNELL. Mr. President, today I rise to introduce a joint resolution that would renew sanctions against the Burmese junta. As in years past, I am joined in this effort by my good friend Senator FEINSTEIN. Senators MCCAIN, DURBIN, GREGG, and LIEBERMAN are original cosponsors of this bipartisan legislation and continue to be leaders on the issue.

Renewing sanctions against the military regime in Burma is as timely and as important as ever. Over the past year, the regime has not only made clear that it has no intention of reforming, it is also trying to stand up a new sham constitution and to legitimize itself in the eyes of the world through a sham election. In my view, the United States must deny the regime that legitimacy.

By way of background, a little history is in order. For nearly half a century, Burma has been under some kind of military rule, and every popular effort to reverse that situation has failed. In 1988, military authorities violently put down a popular uprising. Two years later, the Burmese people went to the polls and handed an overwhelming victory to the prodemocracy opposition, and the junta ignored the results. It never seated these popularly elected candidates. It jailed prodemocracy leaders, such as Aung San Suu Kyi, and it has maintained its brutal rule ever since.

In response to these events, the United States established on a bipartisan basis various sanctions against the Burmese regime. These include a 1997 Executive order; the annual import ban, which has been renewed annually since 2003; and restrictions on Burmese jade, which were enacted in 2008.

On a number of occasions since 1990, the United States and the U.N. have attempted to engage Burma diplomatically. These include, during the Clinton administration, a delegation led by Deputy Assistant Secretary of State Thomas Hubbard; various efforts by former U.S. Ambassador to the U.N. Madeleine Albright; and two trips to Burma by then-Congressman Bill Richardson in the mid-1990s.

Other diplomatic efforts included Assistant Secretary of State Christopher Hill's "roadmap" in 2006, and overtures made by the United States through China in 2007. In 2008, ADM Timothy Keating met with Burmese officials as part of United States efforts to provide humanitarian assistance in the wake of Cyclone Nargis.

The U.N., for its part, has dispatched a human rights envoy to Burma 15 times and special envoys 26 times over the past two decades. U.N. Secretary General Ban Ki-Moon has visited Burma on two occasions.

None of these efforts has yielded anything in the way of reform. Indeed, when Burmese citizens, led by Buddhist monks, took to the streets in peaceful protest against the government and its policies in the fall of 2007, these prodemocracy protesters, much like their predecessors, were brutally suppressed.

Nonetheless, the regime has sought at various times to save face internationally. In response to this last major challenge to its authority in the fall of 2007, for example, the regime unveiled a proposed constitution. But a quick look at the document shows that it could scarcely have been less democratic. It precluded Suu Kyi from participating in the electoral process and ensured that the charter may not be amended without the military's blessing. The noted constitutional law professor, David Williams, of Indiana University, told the Senate Foreign Relations Committee last year it was "one of the worst constitutions [he had] ever seen."

What is more, the vote to adopt this constitution took place 2 years ago in the immediate aftermath of Cyclone Nargis, the worst natural disaster in modern Burmese history, and international election observers were not permitted access to the country during the vote. If the regime was interested in legitimacy, holding a vote such as this in the middle of a natural disaster without election observers is not exactly the way to do it.

The results of this vote were roundly condemned, and for good reason. Still, despite widespread condemnation of this constitution and the circumstances surrounding its adoption, some held out hope that a subsequent election law might lead to democratic reform. But those hopes were dashed earlier this year when the regime actually issued the long-awaited election law. Among other things, the law would force the democratic opposition, the National League for Democracy, to expel Suu Kyi if the party chose to enter any of its candidates in the upcoming national election and it forbids political prisoners and Buddhist monks from political participation.

The deadline for registering candidates and political parties under the new law is later this week, and parties that fail to register before then will be deemed illegal. In other words, the law's practical effect would be to sideline Burma's most prominent democratic reformer and force its leading opposition party out of business.

We also get periodic press reports of ties between Burma and North Korea, including a particularly alarming report in recent days about an alleged weapons transfer from Pyongyang.

Last year, the Obama administration initiated a review of United States policy with respect to Burma. As a result of that review, the administration decided it is time for the United States to take another run at engaging the regime. That is why last summer Secretary Clinton reportedly proposed to



her Burmese counterpart at an international conference in Southeast Asia that the United States remove its investment ban on Burma in exchange for the unconditional release of Suu Kyi. Whatever the merits of this overture, this was a serious offer from a high ranking U.S. official aimed at improving bilateral relations.

Yet not only was Secretary Clinton's offer ignored and Suu Kyi not freed, the regime actually extended Suu Kyi's detention for another year and a half, and several months later, the junta denied her appeal. It was shortly after that that the regime released the anti-democratic election law I just referred to. So however well intentioned, the administration's policy of engagement has, unfortunately, met with the same fate as earlier engagement efforts, notwithstanding the fig leaves the regime occasionally holds out as supposed proof of its willingness to reform.

Clearly, the regime craves legitimization of its rule. Why else would it suddenly move to finalize the constitution it had been working on intermittently for 14 years after its rule was challenged by the nonviolent Saffron Revolution in the fall of 2007? They did it for the same reason they trotted out a transparently flawed election law earlier this year: They wanted to provide the appearance of reform where there was none. But they cannot have it both ways. If the regime wants legitimization, it must show real progress.

Secretary Clinton's policy review toward Burma concluded that engagement along with sanctions might produce results where sanctions alone had failed. Although we have yet to see any positive results from engagement, the administration itself concedes that sanctions should remain in place. But the administration, to its credit, has been quite candid about the lack of tangible progress by the regime.

Assistant Secretary of State Kurt Campbell acknowledged as much after the release of the Burmese election law. He said:

[T]he U.S. approach was to try to encourage domestic dialogue between the key stakeholders . . . and the recent promulgation of the election criteria doesn't leave much room for such a dialog.

It should be noted parenthetically the absence of any tangible result from engagement has nothing to do with the work of American diplomats. It has everything to do with the type of regime we are dealing with in Burma. But, again, the fact remains that no progress—none—has been made.

Legitimacy is the one thing the regime cannot impose by force. But if legitimacy is what it wants, a first step would be credible elections. At this point there is no reason to believe that is even possible under the current constitution, under the current election law, and in the current political climate in Burma.

Renewing sanctions is important because it denies the junta the legitimacy it so craves. A sanctions regime says to the junta and the world, in no

uncertain terms, the United States does not view this government as having the support of its citizens. It says the United States will not be a party to recognizing the junta's attempts to overturn the democratic elections of 1990, the last true expression of the Burmese voters.

Sanctions should remain in place against the junta for the same reason the term "Burma" is used by friends of democracy instead of the junta's chosen name of "Myanmar"—because Myanmar is the name of a government that has not been chosen by its people.

In short, sanctions should remain in place because lifting sanctions would give the regime precisely what it wants; namely, legitimacy.

I strongly urge my colleagues to support sanctions renewal against the Burmese regime.

Mr. DODD. Mr. President, let me commend the minority leader for his comments on Burma. It was a good education for me here to listen to it. I ask unanimous consent that I be added as a cosponsor to the legislation.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

Mr. MCCONNELL. I thank my friend from Connecticut.

Mr. President, I ask unanimous consent that the text of the joint resolution be printed in the RECORD.

There being no objection, the text of the joint resolution was ordered to be printed in the RECORD, as follows:

S.J. RES. 29

*Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That Congress approves the renewal of the import restrictions contained in section 3(a)(1) and section 3A(b)(1) and (c)(1) of the Burmese Freedom and Democracy Act of 2003.*

Mrs. FEINSTEIN. Mr. President, I rise today once again with Senator MCCONNELL to introduce a joint resolution renewing the ban on all imports from Burma for another year.

We are proud to be joined by Senators MCCAIN, DURBIN, GREGG, and LIEBERMAN and we look forward to swift action by the Senate, House, and the President on this important matter.

Now, more than ever, the people of Burma need to know that we stand by them and support their vision of a free and democratic Burma.

On May 6th, the National League for Democracy, NLD, led by Nobel Peace Prize Laureate and political prisoner Aung San Suu Kyi, will cease to exist.

Let me be clear: the NLD is not shutting down out of its own free will.

It is being forced to disband by an unjust and undemocratic constitution and election law, both drafted in secret and behind closed doors by the ruling military junta, the State Peace and Development Council, SPDC, to solidify its grip on power.

Let me explain.

Under the terms of the new constitution, 25 percent of the seats must be set aside for the military.

Think about that: before any vote has been cast, the military is guaranteed a quarter of the seats in the new 440 member House of Representatives.

How will this new institution be any different from the current military regime?

If that is not enough to raise doubts about the military's commitment to a truly representative government, it should also be pointed out that last week the regime's Prime Minister, Thein Sein, and 22 cabinet ministers resigned from the army to form a new "civilian" political party, the Union Solidarity and Development Party.

Any seats won by this new "party" in the upcoming elections will be in addition to the 25 percent set aside for active military members.

Does anyone really believe the regime has embraced democracy and the concept of civilian rule? Unfortunately, it will be business as usual for the people of Burma and the democratic opposition.

What about Suu Kyi and her National League of Democracy, winners of the last free parliamentary elections in 1990?

First, last month, the regime, which never allowed the NLD to assume power, officially annulled its 1990 victory.

Second, under the new constitution, as a convicted "criminal" Suu Kyi is barred from running in the elections.

Finally, under the terms of the election law, in order to participate in the upcoming parliamentary elections and remain legally active, a political party has to cut ties with any members who are convicted criminals.

Thus, the NLD had to either kick Suu Kyi out of the party and participate in the elections or face extinction.

It should come as no surprise that the NLD refused to turn its back on Suu Kyi and give its stamp of approval to the regime's sham constitution and electoral law.

I applaud their courage and their devotion to democracy, human rights, and the rule of law.

While I am saddened to see the regime close its doors, the spirit and the principles of the NLD will live on in the hearts and minds of the people.

I know they will one day be able to elect a truly representative government.

As Tin Oo, the NLD's deputy leader and former political prisoner said: "We do not feel sad. We have honor. One day we will come back; we will be reincarnated by the will of the people."

This is a clear message to the regime that an illegitimate constitution and election law cannot suppress the unyielding democratic aspirations of the people of Burma.

Now, we must send our own signal to the regime that its quest for legitimacy has failed.

We must send our own signal to the democratic opposition that we stand in solidarity with them and we will not abandon them.

Now is the time to renew the import ban on all products from Burma for another year.

Let me be clear—I am disappointed that the ban has not moved Burma any closer to national reconciliation and a democratic government.

Indeed, as I have noted, the regime has taken several steps in the wrong direction.

But we have the opportunity to review these sanctions every year.

Last year we passed legislation allowing the sanctions to be renewed, once a year, for up to three more years until 2012.

Simply put, if we fail to renew the import ban, we will reward the military regime for its decades' long record of oppression.

We will reward them for keeping the true leader of Burma, Suu Kyi, behind bars and under house arrest for the better part of 20 years.

We will reward them for forcing the National League for Democracy to close its doors.

We will reward them for 2,100 political prisoners, the use of child soldiers, the persecution of ethnic minorities, the use of rape as an instrument of war, the use of torture, the use of forced labor, and the displacement of civilians.

Indeed, the standards for lifting the sanctions are clear. The regime must make "substantial and measureable progress" towards ending violations of internationally recognized human rights; releasing all political prisoners; allowing freedom of speech and press; allowing freedom of association; permitting the peaceful exercise of religion; and bringing to a conclusion an agreement between the SPDC and the National League for Democracy and Burma's ethnic nationalities on the restoration of a democratic government.

By every measure, the regime has failed to even come close to meeting these conditions. So we must act to renew the import ban.

But we cannot act alone.

I urge the United Nations and the international community to follow our lead and put pressure on the regime to abandon this process, release political prisoners, and draft a truly democratic and representative constitution.

I urge my colleagues to support this joint resolution.

## SUBMITTED RESOLUTIONS

SENATE RESOLUTION 514—CONGRATULATING THE STUDENTS, PARENTS, TEACHERS, AND ADMINISTRATORS OF CHARTER SCHOOLS ACROSS THE UNITED STATES FOR ONGOING CONTRIBUTIONS TO EDUCATION AND SUPPORTING THE IDEALS AND GOALS OF THE 11TH ANNUAL NATIONAL CHARTER SCHOOLS WEEK, TO BE HELD MAY 2 THROUGH MAY 8, 2010

Ms. LANDRIEU (for herself, Mr. ALEXANDER, Mr. BAYH, Mr. BURR, Mr. CARPER, Mr. DURBIN, Mrs. FEINSTEIN, Mr. GREGG, Mr. LIEBERMAN, and Mr. VITTER) submitted the following resolution; which was considered and agreed to:

S. RES. 514

Whereas charter schools deliver high-quality public education and challenge all students to reach their potential;

Whereas charter schools promote innovation and excellence in public education;

Whereas charter schools provide thousands of families with diverse and innovative educational options for their children;

Whereas charter schools are public schools authorized by a designated public entity that respond to the needs of communities, families, and students in the United States, and promote the principles of quality, accountability, choice, and innovation;

Whereas, in exchange for flexibility and autonomy, charter schools are held accountable by their sponsors for improving student achievement and for the financial and other operations of the charter schools;

Whereas 40 States, the District of Columbia, and Guam have passed laws authorizing charter schools;

Whereas 4,956 charter schools are operating nationwide, serving more than 1,600,000 students;

Whereas, in fiscal year 2010 and the 16 previous fiscal years, Congress has provided a total of more than \$2,734,370,000 in financial assistance to the charter school movement through grants for planning, startup, implementation, dissemination, and facilities;

Whereas numerous charter schools improve the achievements of students and stimulate improvement in traditional public schools;

Whereas charter schools are required to meet the student achievement accountability requirements under the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.) in the same manner as traditional public schools;

Whereas charter schools often set higher and additional individual goals than the requirements of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.) to ensure that charter schools are of high quality and truly accountable to the public;

Whereas charter schools give parents the freedom to choose public schools, routinely measure parental satisfaction levels, and must prove their ongoing success to parents, policymakers, and the communities served by the charter schools;

Whereas more than 50 percent of charter schools report having a waiting list, and the total number of students on all such waiting lists is enough to fill more than 1,100 average-sized charter schools;

Whereas the President has called for doubling the Federal support for charter schools, including replicating and expanding

the highest performing charter models to meet the dramatic demand created by the more than 365,000 children on charter school waiting lists; and

Whereas the 11th annual National Charter Schools Week is to be held May 2, through May 8, 2010; Now, therefore, be it

Resolved, That the Senate—

(1) congratulates the students, parents, teachers, and administrators of charter schools across the United States for ongoing contributions to education, the impressive strides made in closing the persistent academic achievement gap in the United States, and improving and strengthening the public school system in the United States;

(2) supports the ideals and goals of the 11th annual National Charter Schools Week, a week-long celebration to be held May 2 through May 8, 2010, in communities throughout the United States; and

(3) encourages the people of the United States to hold appropriate programs, ceremonies, and activities during National Charter Schools Week to demonstrate support for charter schools.

## AMENDMENTS SUBMITTED AND PROPOSED

SA 3815. Mr. DORGAN (for himself and Mr. GRASSLEY) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table.

SA 3816. Mr. CHAMBLISS (for himself, Mr. SHELBY, Mr. MCCONNELL, Mr. GREGG, Mr. CRAPO, Mr. JOHANNES, Mr. COCHRAN, Mrs. HUTCHISON, Mr. CORNYN, Mr. ROBERTS, Mr. BENNETT, Mr. VITTER, and Mr. THUNE) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3817. Mr. WHITEHOUSE submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3818. Mr. MENENDEZ (for himself and Mr. MERKLEY) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3819. Mr. BROWN of Ohio submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3820. Mr. BROWN of Ohio submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3821. Mr. BROWN of Ohio submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3822. Mr. REID (for himself and Mr. SHELBY) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself

and Mrs. LINCOLN) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3823. Mr. LEAHY (for himself, Mr. DURBIN, Mr. ROCKEFELLER, Mr. SCHUMER, Mrs. FEINSTEIN, Mr. SPECTER, Mr. WHITEHOUSE, Ms. CANTWELL, Mr. KAUFMAN, Mrs. GILLIBRAND, Mr. WYDEN, Mr. BROWN of Ohio, Mr. LIEBERMAN, Mr. BURRIS, Mrs. McCASKILL, Mr. FRANKEN, Mr. BENNETT, Mr. FEINGOLD, Mr. LAUTENBERG, Mr. WEBB, Mrs. BOXER, and Ms. LANDRIEU) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3824. Mr. SHELBY submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3825. Mr. SHELBY submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3826. Mr. SHELBY (for himself, Mr. McCONNELL, Mr. BENNETT, Mr. CRAPO, Mr. CORKER, Mr. JOHANNES, Mrs. HUTCHISON, Mr. VITTER, Mr. BUNNING, Mr. CHAMBLISS, Mr. CORNYN, Mr. BOND, Mr. ENZI, and Mr. ALEXANDER) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra.

SA 3827. Mr. SHELBY (for himself and Mr. DODD) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra.

SA 3828. Ms. MURKOWSKI submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3829. Ms. MURKOWSKI submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3830. Mr. VITTER submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. REID (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3831. Mr. SHELBY submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3832. Mr. SESSIONS (for himself, Mr. BUNNING, Mr. DEMINT, Mr. ENSIGN, and Mr. BROWN of Massachusetts) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3833. Mrs. HUTCHISON submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3834. Mr. CORKER (for himself, Mr. GREGG, Mr. ISAKSON, and Mr. LEMIEUX) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3835. Mr. CORKER submitted an amendment intended to be proposed to amendment

SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3836. Mr. CORKER submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3837. Mr. CORKER submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3838. Mr. BROWN of Massachusetts (for himself, Mrs. SHAHEEN, and Mr. GREGG) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3839. Mr. McCAIN (for himself, Mr. SHELBY, Mr. GREGG, Mr. BENNETT, Mr. CRAPO, Mr. CORKER, and Ms. COLLINS) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3840. Mr. CARDIN (for himself and Mr. GRASSLEY) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3841. Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3842. Mr. NELSON, of Florida (for himself and Mr. BROWN, of Massachusetts) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3843. Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3844. Mr. BROWBACK (for himself, Mr. FEINGOLD, Mr. DURBIN, Mr. SPECTER, Mr. BROWN of Ohio, Mr. JOHNSON, and Mr. WHITEHOUSE) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3845. Mr. KAUFMAN (for himself and Mr. GRASSLEY) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3846. Mrs. McCASKILL submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3847. Mr. DODD (for Mr. LEAHY (for himself and Mr. CORNYN)) proposed an amendment to the bill S. 3111, to establish the Commission on Freedom of Information Act Processing Delays.

SA 3848. Mr. WYDEN submitted an amendment intended to be proposed by him to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table.

SA 3849. Mr. WYDEN submitted an amendment intended to be proposed by him to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3850. Mr. VITTER submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3851. Mr. VITTER submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3852. Mr. DEMINT (for himself and Mr. VITTER) submitted an amendment intended to be proposed by him to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3853. Mr. BROWN of Ohio (for himself and Mr. KAUFMAN) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3854. Mr. REED (for himself and Mr. AKAKA) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3855. Mr. REED submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3856. Mr. REED submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3857. Mr. REED submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3858. Mr. REED (for himself and Mr. AKAKA) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, supra; which was ordered to lie on the table.

SA 3859. Mr. REED submitted an amendment intended to be proposed by him to the bill S. 3217, supra; which was ordered to lie on the table.

#### TEXT OF AMENDMENTS

**SA 3815.** Mr. DORGAN (for himself and Mr. GRASSLEY) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail", to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1533, line 5, strike "Section" and insert the following:

"(a) IN GENERAL.—Not later than 60 days after the date of enactment of this Act, the Board of Governors shall disclose to Congress and to the public, with respect to any

emergency financial assistance provided during the 5-year period preceding the date of enactment of this Act under the authority of the Board of Governors in the third undesignated paragraph of section 13 of the Federal Reserve Act (12 U.S.C. 343)—

“(1) the name of each financial company that received such assistance;

“(2) the value or amount and description of the emergency assistance provided, including loans to investment banks from the Federal Reserve discount lending program or special purpose entities;

“(3) the date on which the financial assistance was provided;

“(4) the terms and conditions for the emergency assistance; and

“(5) a full description of any collateral required by the Board of Governors and secured from the recipients of such emergency assistance.

“(b) PUBLIC DISCLOSURE.—Section”.

**SA 3816.** Mr. CHAMBLISS (for himself, Mr. SHELBY, Mr. MCCONNELL, Mr. GREGG, Mr. CRAPO, Mr. JOHANN, Mr. COCHRAN, Mrs. HUTCHISON, Mr. CORNYN, Mr. ROBERTS, Mr. BENNETT, Mr. VITTER, and Mr. THUNE) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

Strike title VII and insert the following:

**TITLE VII—OVER-THE-COUNTER DERIVATIVES MARKET**

**SEC. 701. SHORT TITLE; PURPOSES.**

(a) **SHORT TITLE.**—This title may be cited as the “Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010”.

(b) **PURPOSES.**—The purposes of this title are—

(1) to improve regulators’ access to information by establishing well-regulated repositories for the reporting of all swaps;

(2) to repeal the statutory provisions that prohibit regulators from overseeing the over-the-counter swaps markets;

(3) to increase the number of derivatives transactions that are centrally cleared;

(4) to ensure that corporate end users can continue to hedge their unique business risks through customized derivatives;

(5) to prevent concentration of inadequately hedged risks in individual firms or central clearinghouses; and

(6) to provide investors and other swap market participants with information about transactions and positions in order to help them mark existing swap positions to market, make informed decisions before executing future transactions, and assess the quality of transactions they have executed.

**Subtitle A—Regulatory Authority**

**SEC. 711. DEFINITIONS.**

In this subtitle, the terms “prudential regulator”, “swap”, “swap participant”, “swap data repository”, “associated person of a swap participant”, “eligible contract participant”, “non-security-based swap execution facility”, “broad-based security index”, “non-security-based swap”, “non-security-based swap data repository”, “security-based

swap”, and “security-based swap data repository” have the meanings given the terms in section 1a of the Commodity Exchange Act (7 U.S.C. 1a).

**SEC. 712. REVIEW OF REGULATORY AUTHORITY.**

(a) **CONSULTATION.**—

(1) **RULES; ORDERS.**—In developing and promulgating rules or orders pursuant to this subsection—

(A) the Commodity Futures Trading Commission shall consider the views of—

(i) the Securities and Exchange Commission; and

(ii) the prudential regulators; and

(B) the Securities and Exchange Commission shall consider the views of—

(i) the Commodity Futures Trading Commission; and

(ii) the prudential regulators.

(2) **TREATMENT OF SIMILAR PRODUCTS AND ENTITIES.**—

(A) **IN GENERAL.**—In adopting rules and orders under this subsection, the Commodity Futures Trading Commission and the Securities and Exchange Commission shall treat functionally or economically similar products or entities described in paragraphs (1) and (2) in a similar manner.

(B) **EFFECT.**—Nothing in this subtitle requires the Commodity Futures Trading Commission or the Securities and Exchange Commission to adopt joint rules or orders that treat functionally or economically similar products or entities described in paragraphs (1) and (2) in an identical manner.

(b) **GLOBAL RULEMAKING TIMEFRAME.**—Unless otherwise provided in a particular provision of this title, or an amendment made by this title, the Commodity Futures Trading Commission or the Securities and Exchange Commission, or both, shall promulgate rules and regulations required of each Commission under this title or an amendment made by this title not later than 1 year after the date of enactment of this Act.

(c) **REGULATORY AUTHORITY.**—The Commodity Futures Trading Commission and the Securities and Exchange Commission shall prescribe such regulations as may be necessary to carry out the provisions of this title.

**SEC. 713. DETERMINATION OF STATUS OF NEW PRODUCTS.**

(a) **IN GENERAL.**—If the Securities and Exchange Commission and the Commodity Futures Trading Commission are unable to determine whether any new product is a security, future, option on a future, security-based swap, or non-security-based swap, either agency may petition the Financial Stability Oversight Council (referred to in this Act as the “Council”) for a binding determination of the status of the new product as a security, future, option on a future, security-based swap, or non-security-based swap.

(b) **DEADLINE FOR DETERMINATION.**—The Council shall issue its determination within 60 days after the date of receipt of a petition described in subsection (a).

**SEC. 714. STUDY ON ENFORCEMENT CONSISTENCY.**

(a) **STUDY.**—The Council shall conduct a study to compare the nature and amount of penalties and other sanctions imposed for violations of this title and any regulations adopted thereunder.

(b) **REPORT.**—Not later than 4 years after the enactment of this Act, the Council shall submit a report to the Committee on Agriculture, Nutrition, and Forestry and the Committee on Banking, Housing, and Urban Affairs of the Senate, and the Committee on Agriculture and the Committee on Financial Services of the House of Representatives that sets forth—

(1) the findings of the study required under subsection (a); and

(2) recommendations for statutory changes to enhance the consistency with which this Act and the regulations adopted thereunder are enforced.

**SEC. 715. JURISDICTION.**

(a) The provisions of this title shall not apply to activities outside the United States, unless those activities—

(1) have a direct and significant connection with activities in, or an effect on, United States commerce; or

(2) contravene such rules or regulations as the Securities and Exchange Commission and Commodity Futures Trading Commission may jointly, by rule or regulation, prescribe as necessary or appropriate to prevent the evasion of any provision of this Act.

(b) The Commodity Futures Trading Commission and the Securities and Exchange Commission may exempt a person from some or all requirements of this title, if they jointly determine by rule or order that the person is subject to comparable requirements as part of comprehensive supervision and regulation on a consolidated basis by an appropriate regulatory authority in a foreign jurisdiction and such regulatory authority has entered into an information sharing agreement with the Commodity Futures Trading Commission and the Securities and Exchange Commission.

**SEC. 716. INTERNATIONAL HARMONIZATION.**

(a) **INTERNATIONAL STANDARDS.**—The Department of the Treasury shall consult and coordinate with foreign regulatory authorities on the establishment of consistent international standards with respect to the regulation of swaps, swap market participants, swap data repositories, and central clearing entities.

(b) **INTERNATIONAL INFORMATION-SHARING AGREEMENTS.**—Nothing in subsection (a) shall be construed to prohibit the Commodity Futures Trading Commission and the Securities and Exchange Commission, from entering into information-sharing arrangements with foreign regulators as may be deemed to be necessary in furtherance of the purposes of this title.

**SEC. 717. CONFIDENTIALITY OF INFORMATION.**

(a) **CONFIDENTIALITY OF INFORMATION PROVIDED TO MEMBERS OF CONGRESS.**—The Committee on Agriculture, Nutrition, and Forestry and the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Agriculture and the Committee on Financial Services of the House of Representatives shall each establish, by rule or resolution of such House, procedures to protect from unauthorized disclosure all confidential information (including information covered by sections 1905 and 1906 of title 18, United States Code,) that is furnished to the committees and Members of Congress under this title. Such procedures shall be established in consultation with the appropriate regulatory agencies.

(b) **CONFIDENTIALITY OF INFORMATION PROVIDED TO REGULATORS.**—No non-public information provided to or obtained by the Commodity Futures Trading Commission, the Securities and Exchange Commission, any prudential regulator, the Financial Stability Oversight Council, or the Department of Justice under this title may be disclosed to any other person. Nothing in this section shall authorize the Commodity Futures Trading Commission, the Securities and Exchange Commission, any prudential regulator, the Financial Stability Oversight Council, or the Department of Justice to withhold information from Congress, or prevent the Commodity Futures Trading Commission, the Securities and Exchange Commission, any prudential regulator, the Financial Stability Oversight Council, or the Department of Justice from complying with a request for information from any other Federal department or agency.

**SEC. 718. COMMON FRAMEWORK FOR CLEARINGHOUSE RISK MANAGEMENT.**

(a) COMMON FRAMEWORK FOR RISK MANAGEMENT.—The Commodity Futures Trading Commission and the Securities and Exchange Commission shall consult with the Federal Reserve Board of Governors to jointly develop risk management supervision programs for derivatives clearing organizations and clearing agencies (“clearinghouses”). Not later than 1 year after the date of enactment of this Act, the Commodity Futures Trading Commission, the Securities and Exchange Commission, and the Federal Reserve Board of Governors shall submit a joint report to the Committee on Banking, Housing, and Urban Affairs and the Committee on Agriculture, Nutrition, and Forestry of the Senate, and the Committee on Financial Services and the Committee on Agriculture of the House of Representatives recommendations for—

(1) improving consistency in the clearinghouse oversight programs of the Securities and Exchange Commission and the Commodity Futures Trading Commission;

(2) promoting robust risk management by clearinghouses;

(3) promoting robust risk management oversight by regulators of clearinghouses; and

(4) improving regulators’ ability to monitor the potential effects of clearinghouse risk management on the stability of the financial system of the United States.

(b) DUALY REGISTERED PERSONS.—

(1) IN GENERAL.—The Commodity Futures Trading Commission and the Securities and Exchange Commission shall develop and, subject to approval by the Council, implement an oversight plan with respect to each person that is subject to registration as—

(A) both a derivatives clearing organization and a clearing agency; or

(B) both a non-security-based swap data repository and security-based swap data repository.

(2) CONTENTS OF PLANS.—Each plan shall identify recordkeeping, reporting and other requirements imposed on the person by the Commodity Futures Trading Commission and the Securities and Exchange Commission that are inconsistent, an approach for eliminating inconsistencies where appropriate, and ways in which the two commissions can coordinate their inspection and examination of the person. Such plan, if appropriate, may designate one regulator as the person’s primary regulator.

(3) SUBMISSION OF PLANS.—The Commissions shall submit each plan, including any recommended legislative changes to facilitate the plan, to the Committee on Agriculture, Nutrition, and Forestry and the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Agriculture and the Committee on Financial Services of the House of Representatives on or before 1 year after the date on which the person becomes dually registered.

**SEC. 719. RECOMMENDATIONS FOR CHANGES TO PORTFOLIO MARGINING LAWS.**

Not later than 1 year after the date of enactment of this Act, the Securities and Exchange Commission, the Commodity Futures Trading Commission, and the prudential regulators shall submit to the Committee on Agriculture, Nutrition, and Forestry and the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives recommendations for legislative changes to the Federal laws to facilitate—

(1) the portfolio margining of securities and commodity futures and options, commodity options, swaps, and other financial instrument positions;

(2) the portability of customer swap positions and associated margin upon the insolvency of a clearing participant; and

(3) harmonization of the insolvency laws to provide for uniform treatment across similar entities, regardless of whether they are registered with or regulated by the Securities and Exchange Commission or the Commodity Futures Trading Commission.

**SEC. 720. ABUSIVE SWAPS.**

The Council may, by rule or order—

(1) collect information as may be necessary concerning the markets for any types of swaps; and

(2) issue a report with respect to any types of swaps that the Council determines to be detrimental to the financial system stability of the United States.

**Subtitle B—Regulation Non-Security-Based of Swap Markets****SEC. 721. DEFINITIONS.**

(a) IN GENERAL.—Section 1a of the Commodity Exchange Act (7 U.S.C. 1a) is amended—

(1) by redesignating paragraphs (2), (3) through (17), (18) through (23), (24) through (28), (29), (30), (31) through (33), and (34) as paragraphs (5), (8) through (22), (26) through (31), (34) through (38), (40), (41), (43) through (45), and (49), respectively;

(2) by inserting after paragraph (1) the following:

“(2) APPROPRIATE FEDERAL BANKING AGENCY.—The term ‘appropriate Federal banking agency’ has the meaning given the term in section 3 of the Federal Deposit Insurance Act (12 U.S.C. 1813).

“(3) ASSOCIATED PERSON OF A SWAP PARTICIPANT.—

“(A) IN GENERAL.—The term ‘associated person of a swap participant’ means—

“(i) any partner, officer, director, or branch manager of a swap participant (including any individual who holds a similar status or performs a similar function with respect to any partner, officer, director, or branch manager of a swap participant);

“(ii) any person that directly or indirectly controls, is controlled by, or is under common control with, a swap participant; and

“(iii) any employee of a swap participant.

“(B) EXCLUSION.—Other than for purposes of section 4s(b)(6), the term ‘associated person of a swap participant’ does not include any person associated with a swap participant the functions of which are solely clerical or ministerial.

“(4) BOARD.—The term ‘Board’ means the Board of Governors of the Federal Reserve System.”;

(3) by inserting after paragraph (5) (as redesignated by paragraph (1)) the following:

“(6) BROAD-BASED SECURITY INDEX.—The term ‘broad-based security index’ means an index that—

“(A) is not a narrow-based security index, as defined in this section; or

“(B) the Commission and the Securities and Exchange Commission have jointly determined should not be treated as a narrow-based security index.

“(7) CLEARED SWAP.—The term ‘cleared swap’ means any swap that is, directly or indirectly, submitted to and cleared by a derivatives clearing organization registered with the Commission or a clearing agency regulated with the Securities and Exchange Commission.”;

(4) in paragraph (10) (as redesignated by paragraph (1)), by inserting “security futures product, or non-security-based swap” after “facility”;

(5) in paragraph (11)(A)(i)(I) (as redesignated by paragraph (1)), by striking “made or to be made on or subject to the rules of a contract market or derivatives transaction execution facility” and inserting “, security

futures product, or non-security-based swap”;

(6) in paragraph (16) (as redesignated by paragraph (1)) in subparagraph (A), in the matter preceding clause (i), by striking “paragraph (12)(A)” and inserting “paragraph (17)(A)”;

(7) in paragraph (17) (as redesignated by paragraph (1))—

(A) in subparagraph (A)—

(i) in the matter following clause (vii)(III)—

(I) by striking “section 1a (11)(A)” and inserting “paragraph (16)(A)”;

(II) by striking “\$25,000,000” and inserting “\$50,000,000”; and

(ii) in clause (xi), in the matter preceding subclause (I), by striking “total assets in an amount” and inserting “amounts invested on a discretionary basis, the aggregate of which is”;

(8) in paragraph (21) (as redesignated by paragraph (1)), by inserting “security futures product, or non-security-based swap” after “of any contract market or derivatives transaction execution facility”;

(9) in paragraph (22) (as redesignated by paragraph (1)), by inserting “, security futures product, or non-security-based swap” after “of any contract market or derivatives transaction execution facility”;

(10) by inserting after paragraph (22) (as redesignated by paragraph (1)) the following:

“(23) FOREIGN EXCHANGE FORWARD.—The term ‘foreign exchange forward’ means a transaction that—

“(A) occurs at a later time on the trade date or on a specific future date; and

“(B) solely involves—

“(i) the exchange of 2 different currencies at a fixed rate agreed to at the inception of the contract; or

“(ii) 1 or more payments determined by reference to the rate of exchange of 2 different currencies, or the movement thereof in accordance with a method agreed to at the inception of a contract.

“(24) FOREIGN EXCHANGE SWAP.—The term ‘foreign exchange swap’ means a transaction that does not involve any payment or delivery based on the level of interest rates, the price of any commodity other than a currency, or the price of, or default under, any debt or equity security or loan and solely involves—

“(A) the exchange of 2 different currencies at a fixed rate agreed to at the inception of the contract that occurs at a later time on the trade date or on a specific future date and a reverse exchange of the same currencies at a date further in the future; or

“(B) 1 or more payments determined by reference to the rate of exchange of 2 different currencies, or the movement thereof in accordance with a method agreed to at the inception of the contract, at a later time on the trade date or on a specific future date and a payment at a date further in the future that is determined by reference to the rate of exchange of the same currencies or the movement thereof in accordance with a method agreed to at the inception of the contract.

“(25) FOREIGN EXCHANGE OPTION.—The term ‘foreign exchange option’ means a transaction, including a put or a call, that solely entitles the buyer, upon exercise, on a specified date or upon a specified event—

“(A) to purchase from the seller a specified quantity or 1 or more currencies and to sell to the seller a specified quantity of 1 or more currencies; or

“(B) to require the seller to make a payment determined by reference to the exchange rate of such currencies or the movement thereof in accordance with a method agreed to at the inception of the contract.”;

(11) in paragraph (28) (as redesignated by paragraph (1))—

(A) in subparagraph (A)—

(i) by inserting “, security futures product, or non-security-based swap” after “facility”; and

(ii) by striking “; and” and inserting a semicolon;

(B) in subparagraph (B), by striking the period at the end and inserting “; and”; and

(C) by adding at the end the following:

“(C) EXCLUSION.—The term ‘futures commission merchant’ does not include a person who acts only as a counterparty for non-security-based swaps with eligible contract participants and who does not otherwise engage in the activities of a futures commission merchant.”;

(12) in paragraph (30) (as redesignated by paragraph (1)), in subparagraph (B), by striking “state” and inserting “State”;

(13) in paragraph (31) (as redesignated by paragraph (1)), by inserting “security futures product, or non-security-based swap,” after “facility”;

(14) by inserting after paragraph (31) (as redesignated by paragraph (1)) the following:

“(32) SWAP PARTICIPANT.—

“(A) IN GENERAL.—The term ‘swap participant’ means any person who—

“(i) is engaged in the business of purchasing or selling swaps for such person’s own account or for others;

“(ii) is making a market in swaps; or

“(iii) engages in transactions in swaps and is not a swap end user.

“(B) EXCEPTIONS.—A person shall not be deemed to be a swap participant pursuant to subparagraph (A)—

“(i) solely because that person buys or sells swaps for such person’s own account or the account of any person under common control with such person, either individually or in a fiduciary capacity, but not as a part of a regular business; or

“(ii) if that person engages in a de minimis quantity of activities described in subparagraph (A) in connection with transactions with or on behalf of customers.

“(33) SWAP END USER.—

“(A) IN GENERAL.—The term ‘swap end user’ means any person the gross aggregate notional value of whose outstanding swaps that do not qualify as bona fide hedging swap transactions—

“(i) is 5 percent or less of the gross aggregate notional value of the person’s outstanding swaps; or

“(ii) is 7 percent or less of the gross aggregate notional value of the person’s outstanding swaps and security-based swaps, provided that the aggregate notional value of the person’s outstanding swaps and security-based swaps that do not qualify as bona fide hedging transactions and were executed in connection with the person’s commercial transactions is 2 percent or more of the gross aggregate notional value of the person’s outstanding swaps.

“(B) ENUMERATED SWAP END USERS.—The term ‘swap end user’ shall include—

“(i) an investment company registered under the Investment Company Act of 1940 (15 U.S.C. 80a-1 et seq.); and

“(ii) an employee benefit plan as defined in section 3(3) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1002(3)) that is subject to title I of that Act (29 U.S.C. 1001 et seq.).

“(C) ENUMERATED EXCEPTIONS.—The term ‘swap end user’ shall not include—

“(i) entities defined in section 1303(20) of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4502(20)); or

“(ii) an investment fund that would be an investment company (as defined in section 3 of the Investment Company Act of 1940 (15

U.S.C. 80a-3)) but for paragraph (1) or (7) of section 3(c) of that Act (15 U.S.C. 80a-3(c)), and is not a partnership or other entity or any subsidiary that is primarily invested in physical assets (which shall include but not be limited to commercial real estate) directly or through interests in partnerships or limited liability companies that own such assets.

“(D) AVAILABILITY OF INFORMATION.—Upon written request from the Commission, the Securities and Exchange Commission, or the Financial Stability Oversight Council, a swap end user must provide information regarding the swaps that it holds. This information may not be disclosed to any other person. Nothing in this subsection shall authorize the Commission, the Securities and Exchange Commission, or the Financial Stability Oversight Council to withhold information from Congress, or prevent the Commission, the Securities and Exchange Commission, or the Financial Stability Oversight Council from complying with a request for information from any other Federal department or agency or foreign government with which the Commission, the Securities and Exchange Commission, or the Financial Stability Oversight Council has an information sharing arrangement that requests the information for purposes within the scope of its jurisdiction, or complying with an order of a court of the United States in an action brought by the United States or the Commission.

“(33A) BONA FIDE HEDGING SWAP TRANSACTION.—

“(A) IN GENERAL.—The term ‘bona fide hedging swap transaction’ means a purchase or sale by any person of a bona fide swap that is economically appropriate to the reduction or offsetting of risks arising from—

“(i) the potential change in the value of assets which such person owns, produces, manufactures, processes, or merchandises or anticipates owning, producing, manufacturing, processing, or merchandising;

“(ii) the potential change in the cost or value of liabilities which such person owns or anticipates incurring; or

“(iii) the potential change in the cost or value of goods or services which such person provides, purchases, or anticipates providing or purchasing.

“(B) PREVENTION OF EVASION.—A swap transaction that is undertaken solely for the purpose of avoiding registration as a swap participant shall not constitute a bona fide hedging swap transaction.”;

(15) by inserting after paragraph (38) (as redesignated by paragraph (1)) the following:

“(39) PRUDENTIAL REGULATOR.—The term ‘prudential regulator’ means—

“(A) the Office of the Comptroller of the Currency, in the case of—

“(i) any national banking association;

“(ii) any Federal branch or agency of a foreign bank; or

“(iii) any Federal savings association;

“(B) the Federal Deposit Insurance Corporation, in the case of—

“(i) any insured State bank;

“(ii) any foreign bank having an insured branch; or

“(iii) any State savings association;

“(C) the Board of Governors of the Federal Reserve System, in the case of—

“(i) any noninsured State member bank;

“(ii) any branch or agency of a foreign bank with respect to any provision of the Federal Reserve Act (12 U.S.C. 221 et seq.) which is made applicable under the International Banking Act of 1978 (12 U.S.C. 3101 et seq.);

“(iii) any foreign bank which does not operate an insured branch;

“(iv) any agency or commercial lending company other than a Federal agency; or

“(v) supervisory or regulatory proceedings arising from the authority given to the Board of Governors under section 7(c)(1) of the International Banking Act of 1978 (12 U.S.C. 3105(c)(1)), including such proceedings under the Financial Institutions Supervisory Act of 1966 (12 U.S.C. 1464 et seq.);

“(D) the Federal Housing Finance Agency, in the case of a swap participant that is a regulated entity (as defined in section 1303(20) of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4502(20))); and

“(E) the Farm Credit Administration, in the case of a swap participant that is an institution chartered under the Farm Credit Act of 1971 (12 U.S.C. 2001 et seq.).”;

(16) in paragraph (40) (as redesignated by paragraph (1))—

(A) by striking subparagraph (B);

(B) by redesignating subparagraphs (C), (D), and (E) as subparagraphs (B), (C), and (F), respectively;

(C) in subparagraph (C) (as so redesignated), by striking “and”;

(D) by inserting after subparagraph (C) (as so redesignated) the following:

“(D) a non-security-based swap execution facility registered under section 5h;

“(E) a non-security-based swap data repository; and”;

(17) by inserting after paragraph (41) (as redesignated by paragraph (1)) the following:

“(42) SECURITY-BASED SWAP.—The term ‘security-based swap’ has the meaning given the term in section 3(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78c(a)).

“(42A) NON-SECURITY-BASED SWAP.—The term ‘non-security-based swap’ means any swap that is not a security-based swap.”;

(18) in paragraph (45) (as redesignated by paragraph (1)), by striking “subject to section 2(h)(7)” and inserting “subject to section 2(h)(5)”;

(19) by inserting after paragraph (45) (as redesignated by paragraph (1)) the following:

“(46) SWAP.—

“(A) IN GENERAL.—The term ‘swap’ means any agreement, contract, or transaction that—

“(i) is a put, call, cap, floor, collar, or similar option of any kind that is for the purchase or sale, or based on the value, of 1 or more interest or other rates, currencies, commodities, securities, instruments of indebtedness, indices, quantitative measures, or other financial or economic interests or property of any kind;

“(ii) provides for any purchase, sale, payment, or delivery (other than a dividend on an equity security) that is dependent on the occurrence, nonoccurrence, or the extent of the occurrence of an event or contingency associated with a potential financial, economic, or commercial consequence;

“(iii) provides on an executory basis for the exchange, on a fixed or contingent basis, of 1 or more payments based on the value or level of 1 or more interest or other rates, currencies, commodities, securities, instruments of indebtedness, indices, quantitative measures, or other financial or economic interests or property of any kind, or any interest therein or based on the value thereof, and that transfers, as between the parties to the transaction, in whole or in part, the financial risk associated with a future change in any such value or level without also conveying a current or future direct or indirect ownership interest in an asset (including any enterprise or investment pool) or liability that incorporates the financial risk so transferred, including any agreement, contract, or transaction commonly known as—

“(I) an interest rate swap;

“(II) a rate floor;

“(III) a rate cap;

“(IV) a rate collar;

“(V) a cross-currency rate swap;  
 “(VI) a basis swap;  
 “(VII) a currency swap;  
 “(VIII) a foreign exchange swap;  
 “(IX) a total return swap;  
 “(X) a broad-based security index swap;  
 “(XI) an equity index swap;  
 “(XII) an equity swap;  
 “(XIII) a debt index swap;  
 “(XIV) a debt swap;  
 “(XV) a credit spread;  
 “(XVI) a credit default swap;  
 “(XVII) a credit swap;  
 “(XVIII) a weather swap;  
 “(XIX) an energy swap;  
 “(XX) a metal swap;  
 “(XXI) an agricultural swap;  
 “(XXII) an emissions swap; and  
 “(XXIII) a commodity swap;  
 “(iv) provides for the purchase or sale, on a fixed, contingent, or variable basis, of any commodity, currency, instrument, interest, right, service, good, article, or property of any kind;  
 “(v) is an agreement, contract, or transaction that is, or in the future becomes, commonly known to the trade as a swap; or  
 “(vi) is any combination or permutation of, or option on, any agreement, contract, or transaction described in clauses (i) through (v).  
 “(B) EXCLUSIONS.—The term ‘swap’ does not include—  
 “(i) any contract of sale of a commodity for future delivery traded on or subject to the rules of any board of trade designated as a contract market under section 5 or 5f;  
 “(ii) any purchase or sale of a nonfinancial commodity for deferred or delayed shipment or delivery, so long as the transaction provides for physical delivery and is undertaken as part of, or in contemplation of, commercial or merchandising activities;  
 “(iii) any put, call, straddle, option, or privilege on any security, certificate of deposit, or group or index of securities, including any interest therein or based, in whole or in part, on the value thereof, whether physically or cash settled, unless such agreement, contract, or transaction predicates such purchase or sale (or a net cash payment in lieu thereof) on the occurrence of a bona fide contingency that might reasonably be expected to affect or be affected by the creditworthiness of 1 or more reference entities;  
 “(iv) any agreement, contract, or transaction that is executed or traded on a national securities exchange registered pursuant to section 6(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78f(a));  
 “(v) any purchase or sale of 1 or more securities on a non-contingent basis for deferred or delayed delivery;  
 “(vi) any agreement, contract, or transaction providing for the purchase or sale of 1 or more securities (or a net cash payment in lieu thereof) on a contingent basis, unless such agreement, contract, or transaction predicates such purchase or sale (or a net cash payment in lieu thereof) on the occurrence of a bona fide contingency that might reasonably be expected to affect or be affected by the creditworthiness of 1 or more reference entities;  
 “(vii) any agreement, contract, or transaction for the purchase or sale, on an immediate settlement basis within the relevant regular way settlement cycle, of any currency, commodity, security, instrument of indebtedness, financial instrument, or property of any kind, or any interest therein;  
 “(viii) any note, bond, or evidence of indebtedness that is a security as defined in section 2(a)(1) of the Securities Act of 1933 (15 U.S.C. 77b(a)(1)) or paragraph (10) of this subsection, or that would be a ‘swap’ pursuant to section 3(a) of the Securities Ex-

change Act of 1934 (15 U.S.C. 78c(a)) solely as a result of bearing a variable rate of return;  
 “(ix) any agreement, contract, or transaction that is—  
 “(I) based on, or references, a security; and  
 “(II) entered into directly or through an underwriter (as defined in section 2(a)(11) of the Securities Act of 1933) (15 U.S.C. 77b(a)(11)) by the issuer of such security;  
 “(x) any security futures product;  
 “(xi) any agreement, contract, or transaction that is—  
 “(I) predominantly a banking product as provided in section 405 of the Commodity Futures Modernization Act of 2000 (Public Law 106-554; 114 Stat. 2763A-455);  
 “(II) not marketed or sold as an alternative to a swap; and  
 “(III) issued or sold by a bank as defined in section 3(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78c(a));  
 “(xii) any hybrid instrument that is predominantly a security as provided in section 2(f) as in effect on the day before the date of enactment of this paragraph;  
 “(xiii)(I) any identified banking product specified in paragraphs (1) through (5) of section 206(a) of the Gramm-Leach-Bliley Act (15 U.S.C. 78c(a)), that is—  
 “(aa) not marketed or sold as an alternative to a swap, and  
 “(bb) issued or sold by a bank, as defined in section 3(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78c(a)); or  
 “(II) any agreement, contract, or transaction executed in conjunction with an identified banking product described in subclause (I), between a bank and a borrower that is not an eligible contract participant to convert the variable rate interest cost of debt to a fixed rate interest cost or vice versa, or to limit the maximum interest cost of such debt;  
 “(xiv) any mortgage or mortgage purchase commitment, or any sale of installment loan contracts or receivables, if such product or instrument is not marketed or sold as an alternative to a swap;  
 “(xv) any contract, agreement or transaction that provides a crediting interest rate and guaranty or financial assurance of liquidity at contract or book value prior to maturity offered by a bank or insurance company for the benefit of any individual or commingled fund available as an investment in a defined contribution plan (as defined in section 3(34) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1002(34)) or a qualified tuition program (as defined in section 529 of the Internal Revenue Code of 1986 (26 U.S.C. 529));  
 “(xvi) any agreement, contract, or transaction a counterparty of which is a Federal Reserve bank, the United States government, a foreign central bank, or a foreign government;  
 “(xvii) any agreement, contract, or transaction for the performance of services;  
 “(xviii) any agreement, contract, or transaction that is commercial in nature or employment-related, that is not marketed as a swap, and that would otherwise be a ‘swap’ pursuant to subparagraph (A) solely as a result of an incidental price, compensation, or rate escalation clause;  
 “(xix) any agreement, contract, or transaction—  
 “(I) under which a payment or performance is dependent on the occurrence, non-occurrence, or the extent of the occurrence of a contingency beyond the direct control of the parties to the agreement, contract, or transaction and which conditions such payment or performance obligation on the incurrence of a loss arising from such contingency; and  
 “(II) that is an insurance or endowment policy or annuity contract or optional annuity contract issued by a corporation that is

subject to the supervision of the insurance commissioner, bank commissioner, or any agency or officer performing like functions, of any State or territory of the United States or the District of Columbia, unless such agreement, contract, or transaction predicates such purchase or sale (or a net cash payment in lieu thereof) on the occurrence of a bona fide contingency that might reasonably be expected to affect or be affected by the creditworthiness of one or more reference entities;  
 “(xx) any agreement, contract, or transaction that the Commission, jointly with the Securities and Exchange Commission, determines, by rule or order and consistent with the purposes of the Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010, should be excluded from the definition of swap.  
 “(47) NON-SECURITY-BASED SWAP DATA REPOSITORY.—The term ‘non-security-based swap data repository’ means any person that collects, calculates, prepares, or maintains information or records with respect to transactions or positions in, or the terms and conditions of, non-security-based swaps entered into by third parties.  
 “(48) NON-SECURITY-BASED SWAP EXECUTION FACILITY.—The term ‘non-security-based swap execution facility’ means a facility in which multiple participants have the ability to execute or trade non-security-based swaps by accepting bids and offers made by other participants that are open to multiple participants in the facility or system, or confirmation facility, that—  
 “(A) facilitates the execution of non-security-based swaps between persons; and  
 “(B) is not a designated contract market.”; and  
 (20) in paragraph (49) (as redesignated by paragraph (1)), in subparagraph (A)(i), by striking “participants” and inserting “participants”;  
 (b) CONFORMING AMENDMENTS.—  
 (1) Section 2(c)(2)(B)(i)(II) of the Commodity Exchange Act (7 U.S.C. 2(c)(2)(B)(i)(II)) is amended—  
 (A) an item (cc)—  
 (i) in subitem (AA), by striking “section 1a(20)” and inserting “section 1a”; and  
 (ii) in subitem (BB), by striking “section 1a(20)” and inserting “section 1a”; and  
 (B) in item (dd), by striking “section 1a(12)(A)(ii)” and inserting “section 1a(17)(A)(ii)”.  
 (2) Section 4m(3) of the Commodity Exchange Act (7 U.S.C. 6m(3)) is amended by striking “section 1a(6)” and inserting “section 1a”.  
 (3) Section 4q(a)(1) of the Commodity Exchange Act (7 U.S.C. 6q-1(a)(1)) is amended by striking “section 1a(4)” and inserting “section 1a(9)”.  
 (4) Section 5(e)(1) of the Commodity Exchange Act (7 U.S.C. 7(e)(1)) is amended by striking “section 1a(4)” and inserting “section 1a(9)”.  
 (5) Section 5a(b)(2)(F) of the Commodity Exchange Act (7 U.S.C. 7a(b)(2)(F)) is amended by striking “section 1a(4)” and inserting “section 1a(9)”.  
 (6) Section 5b(a) of the Commodity Exchange Act (7 U.S.C. 7a-1(a)) is amended, in the matter preceding paragraph (1), by striking “section 1a(9)” and inserting “section 1a”.  
 (7) Section 5c(c)(2)(B) of the Commodity Exchange Act (7 U.S.C. 7a-2(c)(2)(B)) is amended by striking “section 1a(4)” and inserting “section 1a(9)”.  
 (8) Section 6(g)(5)(B)(i) of the Securities Exchange Act of 1934 (15 U.S.C. 78f(g)(5)(B)(i)) is amended—  
 (A) in subclause (I), by striking “section 1a(12)(B)(ii)” and inserting “section 1a(17)(B)(ii)”; and

(B) in subclause (II), by striking “section 1a(12)” and inserting “section 1a(17)”.

(9) The Legal Certainty for Bank Products Act of 2000 (7 U.S.C. 27 et seq.) is amended—

(A) in section 402—

(i) in subsection (a)(7), by striking “section 1a(20)” and inserting “section 1a”;

(ii) in subsection (b)(2), by striking “section 1a(12)” and inserting “section 1a”;

(iii) in subsection (c), by striking “section 1a(4)” and inserting “section 1a”;

(iv) in subsection (d)—

(I) in the matter preceding paragraph (1), by striking “section 1a(4)” and inserting “section 1a(9)”;

(II) in paragraph (1)—

(aa) in subparagraph (A), by striking “section 1a(12)” and inserting “section 1a”;

(bb) in subparagraph (B), by striking “section 1a(33)” and inserting “section 1a”;

(III) in paragraph (2)—

(aa) in subparagraph (A), by striking “section 1a(10)” and inserting “section 1a”;

(bb) in subparagraph (B), by striking “section 1a(12)(B)(ii)” and inserting “section 1a(18)(B)(ii)”;

(cc) in subparagraph (C), by striking “section 1a(12)” and inserting “section 1a(17)”;

(dd) in subparagraph (D), by striking “section 1a(13)” and inserting “section 1a”;

(B) in section 404(1) by striking “section 1a(4)” and inserting “section 1a”.

(c) LEGAL CERTAINTY FOR CERTAIN TRANSACTIONS IN EXEMPT COMMODITIES.—

(1) PETITION.—Not later than 60 days after the date of enactment of this Act, a person may submit to the Commodity Futures Trading Commission a petition to remain subject to section 2(h) of the Commodity Exchange Act (7 U.S.C. 2(h)) (as in effect on the day before the date of enactment of this Act).

(2) TEMPORARY ALLOWANCE TO OPERATE UNDER SECTION 2(h).—The Commodity Futures Trading Commission—

(A) shall consider any petition submitted under subsection (a) in a prompt manner; and

(B) may allow a person to continue operating subject to section 2(h) of the Commodity Exchange Act (7 U.S.C. 2(h)) (as in effect on the day before the date of enactment of this Act) for not longer than a 1-year period.

(d) AGRICULTURAL SWAPS.—

(1) IN GENERAL.—Except as provided in paragraph (2), no person shall offer to enter into, or confirm the execution of, any swap in an agricultural commodity (as defined by the Commodity Futures Trading Commission).

(2) EXCEPTION.—Notwithstanding paragraph (1), a person may offer to enter into, enter into, or confirm the execution of, any swap in an agricultural commodity pursuant to section 4(c) of the Commodity Exchange Act (7 U.S.C. 6(c)) or any rule, regulation, or order issued thereunder (including any rule, regulation, or order in effect as of the date of enactment of this Act) by the Commodity Futures Trading Commission to allow swaps under such terms and conditions as the Commission shall prescribe.

#### SEC. 722. JURISDICTION.

(a) EXCLUSIVE JURISDICTION.—Section 2(a)(1)(A) of the Commodity Exchange Act (7 U.S.C. 2(a)(1)(A)) is amended in the first sentence—

(1) by inserting “the Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010 (including an amendment made by that Act) and” after “otherwise provided in”;

(2) by striking “(c) through (i) of this section” and inserting “(c) and (f)”;

(3) by striking “contracts of sale” and inserting “non-security-based swaps or contracts of sale”;

(4) by striking “or derivatives transaction execution facility registered pursuant to section 5 or 5a” and inserting “pursuant to section 5”.

(b) REGULATION OF SWAPS UNDER FEDERAL AND STATE LAW.—Section 12 of the Commodity Exchange Act (7 U.S.C. 16) is amended by adding at the end the following:

“(h) REGULATION OF SWAPS AS INSURANCE UNDER STATE LAW.—A swap—

“(1) shall not be considered to be insurance; and

“(2) may not be regulated as an insurance contract under the law of any State.”.

(c) AGREEMENTS, CONTRACTS, AND TRANSACTIONS TRADED ON AN ORGANIZED EXCHANGE.—Section 2(c)(2)(A) of the Commodity Exchange Act (7 U.S.C. 2(c)(2)(A)) is amended—

(1) in clause (i), by striking “or” at the end;

(2) by redesignating clause (ii) as clause (iii); and

(3) by inserting after clause (i) the following:

“(ii) a non-security-based swap; or”.

(d) APPLICABILITY.—Section 2 of the Commodity Exchange Act (7 U.S.C. 2) (as amended by section 723(a)(3)) is amended by adding at the end the following:

“(i) APPLICABILITY.—The swap-related provisions of this Act that were enacted by the Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010 (including any rule prescribed or regulation promulgated under that Act), shall not apply to activities outside the United States unless those activities—

“(1) have a direct and significant connection with activities in, or effect on, commerce of the United States; or

“(2) contravene such rules or regulations as the Commission may prescribe or promulgate as are necessary or appropriate to prevent the evasion of any provision of this Act that was enacted by the Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010.”.

#### SEC. 723. CLEARING.

(a) CLEARING REQUIREMENT.—

(1) IN GENERAL.—Section 2 of the Commodity Exchange Act (7 U.S.C. 2) is amended—

(A) by striking subsections (d), (e), (g), and (h); and

(B) by redesignating subsection (i) as subsection (g).

(2) SWAPS; LIMITATION ON PARTICIPATION.—Section 2 of the Commodity Exchange Act (7 U.S.C. 2) (as amended by paragraph (1)) is amended by inserting after subsection (c) the following:

“(d) SWAPS.—Nothing in this Act (other than subparagraphs (A) and (B) of subsection (a)(1), subsections (f) and (g), sections 1a, 2(e), 2(h), 4(c), 4a, 4b, and 4b-1, subsections (a), (b), and (g) of section 4c, sections 4d, 4e, 4f, 4g, 4h, 4i, 4j, 4k, 4l, 4m, 4n, 4o, 4p, 4r, 4s, 4t, 5, 5b, 5c, 5e, and 5h, subsections (c) and (d) of section 6, sections 6c, 6d, 8, 8a, and 9, subsections (e)(2) and (f) of section 12, subsections (a) and (b) of section 13, sections 17, 20, 21, and 22(a)(4), and any other provision of this Act that is applicable to registered entities and Commission registrants) governs or applies to a swap.

“(e) LIMITATION ON PARTICIPATION.—It shall be unlawful for any person, other than an eligible contract participant, to enter into a non-security-based swap unless the non-security-based swap is entered into on, or subject to the rules of, a board of trade designated as a contract market under section 5.”.

(3) MANDATORY CLEARING OF NON-SECURITY-BASED SWAPS.—Section 2 of the Commodity

Exchange Act (7 U.S.C. 2) is amended by inserting after subsection (g) (as redesignated by paragraph (1)(B)) the following:

“(h) CLEARING REQUIREMENT.—

“(1) SWAPS SUBJECT TO MANDATORY CLEARING REQUIREMENT.—

“(A) IN GENERAL.—In accordance with subparagraph (B), the Commission shall, jointly with the Securities and Exchange Commission and the Federal Reserve Board of Governors, adopt rules to establish criteria for determining that a swap or any group, category, type, or class of swap is required to be cleared.

“(B) FACTORS.—In carrying out subparagraph (A), the following factors shall be considered:

“(i) Whether 1 or more derivatives clearing organizations or clearing agencies accepts the swap or group, category, type, or class of swap for clearing.

“(ii) Whether the swap or group, category, type, or class of swap is traded pursuant to standard documentation and terms.

“(iii) The liquidity of the swap or group, category, type, or class of swap and its underlying commodity, security, security of a reference entity, or group or index thereof.

“(iv) The ability to value the swap group, category, type, or class of swap and its underlying commodity, security, security of a reference entity, or group or index thereof consistent with an accepted pricing methodology, including the availability of intraday prices.

“(v) The size of the market for the swap or group, category, type, or class of swap and the available capacity, operational expertise, and resources of the derivatives clearing organization or clearing agency that accepts it for clearing.

“(vi) Whether a clearing mandate would mitigate risk to the financial system or whether it would unduly concentrate risk in a clearing participant, derivatives clearing organization, or clearing agency in a manner that could threaten the solvency of that clearing participant, the derivatives clearing organization, or the clearing agency.

“(vii) Such other factors as the Commission, the Securities and Exchange Commission, and the Federal Reserve Board of Governors jointly may determine are relevant.

“(C) NON-SECURITY-BASED SWAPS SUBJECT TO CLEARING REQUIREMENT.—The Commission—

“(i) shall review each non-security-based swap, or any group, category, type, or class of non-security-based swap that is currently listed for clearing and those which a derivatives clearing organization notifies the Commission that the derivatives clearing organization plans to list for clearing after the date of enactment of this subsection;

“(ii) may require, pursuant to the rules adopted under clause (i) and through notice-and-comment rulemaking, that a particular non-security-based swap, group, category, type, or class of non-security-based swap must be cleared if—

“(I) both counterparties are swap participants;

“(II) the transaction was entered into after the later of the date of publication of the rules adopted under subparagraph (A) in the Federal Register or the effective date of the requirement; and

“(III) one counterparty directly or indirectly controls, is controlled by, or is under common control with the other counterparty, provided, however, that the Commission, jointly with the Financial Stability Oversight Council, may determine, by rule or order, that transactions between certain parties under common control are subject to any requirement to clear under clause (ii); and



“(iii) shall rely on economic analysis provided by economists of the Commission in making any determination under clause (ii), which economic analysis may refer to any peer-reviewed or other relevant literature conducted by independent researchers.

“(D) EFFECT.—

“(i) IN GENERAL.—Nothing in this paragraph affects the ability of a derivatives clearing organization to list for permissive clearing any swap, or group, category, type, or class of swap.

“(ii) PROHIBITION.—The Commission shall not compel a derivatives clearing organization to list a swap, group, category, type, or class of swap for clearing if the derivatives clearing organization determines that the swap, group, category, type, or class of swap would adversely impact its business operations, impair the financial integrity of the derivatives clearing organization, or pose a threat to the financial stability of the United States.

“(E) PREVENTION OF EVASION.—The Commission may prescribe rules, or issue interpretations of such rules, as necessary to prevent evasions of any requirement to clear under subparagraph (C). In issuing such rules or interpretations, the Commission shall consider—

“(i) the extent to which the terms of the non-security-based swap, group, category, type, or class of non-security-based swap are similar to the terms of other non-security-based swaps, groups, categories, types, or classes of non-security-based swap that are required to be cleared by swap participants under subparagraph (C); and

“(ii) whether there is an economic purpose for any differences in the terms of the non-security-based swap or group, category, type, or class of non-security-based swap that are required to be cleared by swap participants under subparagraph (C).

“(F) ELIMINATION OF REQUIREMENT TO CLEAR.—The Commission may, pursuant to the rules adopted under subparagraph (A) and through notice-and-comment rulemaking, rescind a requirement imposed under subparagraph (C) with respect to a non-security-based swap, group, category, type, or class of non-security-based swap.

“(G) PETITION FOR RULEMAKING.—Any person may file a petition, pursuant to the rules of practice of the Commission, requesting that the Commission use its authority under subparagraph (C) to require swap participants to clear a particular non-security-based swap, group, category, type, or class of non-security-based swap or to use its authority under subparagraph (F) to rescind a requirement for non-security-based swap participants to clear a particular non-security-based swap, group, category, type, or class of non-security-based swap.

“(H) OPTION TO CLEAR FOR COUNTERPARTIES THAT ARE NOT SWAP PARTICIPANTS.—Before entering into a non-security-based swap transaction, any counterparty that is not a swap participant may elect to clear a non-security-based swap that is subject to a clearing requirement under subparagraph (C). If such counterparty elects to clear, it shall have the sole right to select the derivatives clearing organization or clearing agency at which the non-security-based swap will be cleared.

“(I) FOREIGN EXCHANGE FORWARDS, SWAPS, AND OPTIONS.—Foreign exchange forwards, swaps, and options shall not be subject to a clearing requirement under subparagraph (C) unless the Department of the Treasury and the Board of Governors determine that such a requirement is appropriate after taking into consideration whether there exists an effective settlement system for such foreign exchange forwards, swaps, and options and any other factors that the Department of the

Treasury and the Board of Governors deem to be relevant.”.

**SEC. 724. SWAPS; SEGREGATION AND BANKRUPTCY TREATMENT.**

(a) SEGREGATION REQUIREMENTS FOR CLEARED SWAPS.—Section 4d of the Commodity Exchange Act (7 U.S.C. 6d) is amended by adding at the end the following:

“(f) SWAPS.—

“(1) CLEARED SWAPS.—

“(A) SEGREGATION REQUIRED.—A futures commission merchant or a swap participant shall treat and deal with all money, securities, and property of any swap customer received to margin, guarantee, or secure a swap cleared by or through a derivatives clearing organization (including money, securities, or property accruing to the swap customer as the result of such a swap) as belonging to the swap customer.

“(B) COMMINGLING PROHIBITED.—Money, securities, and property of a swap customer described in subparagraph (A) shall be separately accounted for and shall not be commingled with the funds of the futures commission merchant or the swap participant or be used to margin, secure, or guarantee any trades or contracts of any swap customer or person other than the person for whom the same are held.

“(2) EXCEPTIONS.—

“(A) USE OF FUNDS.—

“(i) IN GENERAL.—Notwithstanding paragraph (1), money, securities, and property of a swap customer of a futures commission merchant or a swap participant described in paragraph (1) may, for convenience, be commingled and deposited in the same 1 or more accounts with any bank or trust company or with a derivatives clearing organization.

“(ii) WITHDRAWAL.—Notwithstanding paragraph (1), such share of the money, securities, and property described in clause (i) as in the normal course of business shall be necessary to margin, guarantee, secure, transfer, adjust, or settle a cleared swap with a derivatives clearing organization, or with any member of the derivatives clearing organization, may be withdrawn and applied to such purposes, including the payment of commissions, brokerage, interest, taxes, storage, and other charges, lawfully accruing in connection with the cleared swap.

“(B) COMMISSION ACTION.—Notwithstanding paragraph (1), in accordance with such terms and conditions as the Commission may prescribe by rule, regulation, or order, any money, securities, or property of the swap customer of a futures commission merchant or a swap participant described in paragraph (1) may be commingled and deposited as provided in this section with any other money, securities, or property received by the futures commission merchant or swap participant and required by the Commission to be separately accounted for and treated and dealt with as belonging to the swap customer of the futures commission merchant.

“(3) PERMITTED INVESTMENTS.—Money described in paragraph (1) may be invested in obligations of the United States or in any other investment that has minimal credit, market, and liquidity risks that the Commission may by rule or regulation prescribe, and such investments shall be made in accordance with such rules and regulations and subject to such conditions as the Commission may prescribe.

“(4) COMMODITY CONTRACT.—A non-security-based swap cleared by or through a derivatives clearing organization shall be considered to be a commodity contract as such term is defined in section 761 of title 11, United States Code, with regard to all money, securities, and property of any swap customer received by a futures commission merchant, a swap participant, or a derivatives clearing organization to margin, guar-

antee, or secure the non-security-based swap (including money, securities, or property accruing to the customer as the result of the swap).

“(5) PROHIBITION.—It shall be unlawful for any person, including any derivatives clearing organization and any depository, that has received any money, securities, or property for deposit in a separate account or accounts as provided in paragraph (1) to hold, dispose of, or use any such money, securities, or property as belonging to the depositing futures commission merchant, a swap participant or any person other than the swap customer of the futures commission merchant or swap participant.”.

(b) BANKRUPTCY TREATMENT OF CLEARED NON-SECURITY-BASED SWAPS.—Section 761 of title 11, United States Code, is amended—

(1) in paragraph (4), by striking subparagraph (F) and inserting the following:

“(F)(i) any other contract, option, agreement, or transaction that is similar to a contract, option, agreement, or transaction referred to in this paragraph; and

“(ii) with respect to a futures commission merchant, a swap participant, or a clearing organization, any other contract, option, agreement, or transaction, in each case, that is cleared by a clearing organization”; and

(2) in paragraph (9)(A)(i), by striking “the commodity futures account” and inserting “a commodity contract account”.

(c) SEGREGATION REQUIREMENTS FOR UNCLEARED NON-SECURITY-BASED SWAPS.—Section 4s of the Commodity Exchange Act (as added by section 729) is amended by adding at the end the following:

“(1) SEGREGATION REQUIREMENTS FOR INITIAL MARGIN.—

“(1) SEGREGATION OF INITIAL MARGIN.—

“(A) NOTIFICATION OF RIGHT TO SEGREGATE.—A swap participant shall notify its counterparty before entering into a non-security-based swap transaction of the counterparty's right to require segregation of the funds or other property supplied as initial margin for the purpose of margining, guaranteeing, or securing the obligations of the counterparty.

“(B) SEGREGATION AND MAINTENANCE OF FUNDS.—At the request, made before entering into a non-security-based swap transaction, of a counterparty that provides funds or other property as initial margin to a swap participant for the purpose of margining, guaranteeing, or securing the obligations of the counterparty, the swap participant shall—

“(i) segregate the funds or other property for the benefit of the counterparty; and

“(ii) in accordance with such rules and regulations as the Commission may promulgate jointly with the Securities and Exchange Commission, maintain the funds or other property in a segregated account separate from the assets and other interests of the swap participant.

“(C) NOTIFICATION OF EXCESS VARIATION MARGIN.—Pursuant to rules or regulations adopted by the Commission, a swap participant who received funds or other property shall notify any counterparty who provided such funds or other property if the swap participant is holding excess net variation margin from that counterparty.

“(2) APPLICABILITY.—The requirements described in paragraph (1) shall—

“(A) apply only to a non-security-based swap between a counterparty and a swap participant that is not submitted for clearing to a derivatives clearing organization; and

“(B)(i) not apply to variation margin payments; and

“(ii) not preclude any commercial arrangement regarding—

“(I) the investment of segregated funds or other property that may only be invested in

such investments as the Commission may permit by rule or regulation; and

“(II) the related allocation of gains and losses resulting from any investment of the segregated funds or other property.

“(3) USE OF INDEPENDENT THIRD-PARTY CUSTODIANS.—The segregated account described in paragraph (1), if requested by the counterparty, may be—

“(A) carried by an independent third-party custodian; and

“(B) designated as a segregated account for and on behalf of the counterparty.

“(4) REPORTING REQUIREMENT.—If the counterparty does not choose to require segregation of the funds or other property supplied as initial margin for the purpose of margining, guaranteeing, or securing the obligations of the counterparty, the swap participant shall report to the counterparty of the swap participant on a quarterly basis that the back office procedures of the swap participant relating to initial margin and collateral requirements are in compliance with the agreement of the counterparties.”.

#### SEC. 725. DERIVATIVES CLEARING ORGANIZATIONS.

(a) REGISTRATION REQUIREMENT.—Section 5b of the Commodity Exchange Act (7 U.S.C. 7a-1) is amended by striking subsections (a) and (b) and inserting the following:

“(A) REGISTRATION REQUIREMENT.—

“(1) IN GENERAL.—Except as provided in paragraph (2), it shall be unlawful for a derivatives clearing organization, directly or indirectly, to make use of the mails or any means or instrumentality of interstate commerce to perform the functions of a derivatives clearing organization with respect to—

“(A) a contract of sale of a commodity for future delivery (or an option on the contract of sale) or option on a commodity, in each case, unless the contract or option is—

“(i) excluded from this Act by subsection (a)(1)(C)(i), (c), or (f) of section 2; or

“(ii) a security futures product cleared by a clearing agency registered with the Securities and Exchange Commission under the Securities Exchange Act of 1934 (15 U.S.C. 78a et seq.); or

“(B) a non-security-based swap.

“(2) EXCEPTION.—Paragraph (1) shall not apply to a derivatives clearing organization that is registered with the Commission.

“(b) VOLUNTARY REGISTRATION.—A person that clears 1 or more agreements, contracts, or transactions that are not required to be cleared under this Act may register with the Commission as a derivatives clearing organization.”.

(b) REGISTRATION FOR BANKS AND CLEARING AGENCIES; EXEMPTIONS; ANNUAL REPORTS.—Section 5b of the Commodity Exchange Act (7 U.S.C. 7a-1) is amended by adding at the end the following:

“(g) REQUIRED REGISTRATION FOR BANKS AND CLEARING AGENCIES.—A person that is required to be registered as a derivatives clearing organization under this section shall register with the Commission regardless of whether the person is also licensed as a bank or a clearing agency registered with the Securities and Exchange Commission under the Securities Exchange Act of 1934 (15 U.S.C. 78a et seq.).

“(h) EXISTING BANKS AND CLEARING AGENCIES.—

“(1) IN GENERAL.—A bank or clearing agency registered with the Securities and Exchange Commission under the Securities Exchange Act of 1934 (15 U.S.C. 78a et seq.) that is required to be registered as a derivatives clearing organization under this section is deemed to be registered under this section to the extent that, before date of enactment of this subsection—

“(A) the bank cleared swaps as a multilateral clearing organization; or

“(B) the clearing agency cleared swaps.

“(2) CONVERSION OF BANK.—A bank to which this paragraph applies may, by the vote of the shareholders owning not less than 51 percent of the voting interests of the bank, be converted into a State corporation, partnership, limited liability company, or similar legal form pursuant to a plan of conversion, if the conversion is not in contravention of applicable State law.”.

(c) CORE PRINCIPLES FOR DERIVATIVES CLEARING ORGANIZATIONS.—Section 5b(c) of the Commodity Exchange Act (7 U.S.C. 7a-1(c)) is amended by striking paragraph (2) and inserting the following:

“(2) CORE PRINCIPLES FOR DERIVATIVES CLEARING ORGANIZATIONS.—

“(A) COMPLIANCE.—

“(1) IN GENERAL.—To be registered and to maintain registration as a derivatives clearing organization, a derivatives clearing organization shall comply with each core principle described in this paragraph and any requirement that the Commission may impose by rule or regulation pursuant to section 8a(5).

“(ii) DISCRETION OF DERIVATIVES CLEARING ORGANIZATION.—Subject to any rule or regulation prescribed by the Commission, a derivatives clearing organization shall have reasonable discretion in establishing the manner by which the derivatives clearing organization complies with each core principle described in this paragraph.

“(B) FINANCIAL RESOURCES.—

“(i) IN GENERAL.—Each derivatives clearing organization shall have adequate financial, operational, and managerial resources, as determined by the Commission, to discharge each responsibility of the derivatives clearing organization.

“(ii) MINIMUM AMOUNT OF FINANCIAL RESOURCES.—Each derivatives clearing organization shall possess financial resources that, at a minimum, exceed the total amount that would—

“(I) enable the derivatives clearing organization to meet each financial obligation of the derivatives clearing organization to each member and participant of the derivatives clearing organization; and

“(II) enable the derivatives clearing organization to cover the operating costs of the derivatives clearing organization for a period of 1 year (as calculated on a rolling basis).

“(C) PARTICIPANT AND PRODUCT ELIGIBILITY.—

“(1) IN GENERAL.—Each derivatives clearing organization shall establish—

“(I) appropriate admission and continuing eligibility standards (including sufficient financial resources and operational capacity to meet obligations arising from participation in the derivatives clearing organization) for members of, and participants in, the derivatives clearing organization; and

“(II) appropriate standards for determining the eligibility of agreements, contracts, and transactions submitted to the derivatives clearing organization for clearing.

“(ii) REQUIRED PROCEDURES.—Each derivatives clearing organization shall establish and implement procedures to verify, on an ongoing basis, the compliance of each participation and membership requirement of the derivatives clearing organization.

“(iii) REQUIREMENTS.—The participation and membership requirements of each derivatives clearing organization shall—

“(I) be objective;

“(II) be publicly disclosed; and

“(III) permit fair and open access.

“(iv) OFFSETTING ECONOMICALLY EQUIVALENT POSITIONS.—The rules of a registered derivatives clearing organization shall prescribe that all swaps with the same terms and conditions are economically equivalent

and may be offset with each other within the derivatives clearing organization.

“(D) RISK MANAGEMENT.—

“(i) IN GENERAL.—Each derivatives clearing organization shall ensure that the derivatives clearing organization possesses the ability to manage the risks associated with discharging the responsibilities of the derivatives clearing organization through the use of appropriate tools and procedures.

“(ii) MEASUREMENT OF CREDIT EXPOSURE.—Each derivatives clearing organization shall—

“(I) not less than once during each business day of the derivatives clearing organization, measure the credit exposures of the derivatives clearing organization to each member and participant of the derivatives clearing organization; and

“(II) monitor each exposure described in subclause (I) periodically during the business day of the derivatives clearing organization.

“(iii) LIMITATION OF EXPOSURE TO POTENTIAL LOSSES FROM DEFAULTS.—Each derivatives clearing organization, through margin requirements and other risk control mechanisms, shall limit the exposure of the derivatives clearing organization to potential losses from defaults by members and participants of the derivatives clearing organization to ensure that—

“(I) the operations of the derivatives clearing organization would not be disrupted; and

“(II) nondefaulting members or participants would not be exposed to losses that nondefaulting members or participants cannot anticipate or control.

“(iv) MARGIN REQUIREMENTS.—The margin required from each member and participant of a derivatives clearing organization shall be sufficient to cover potential exposures in normal market conditions.

“(v) REQUIREMENTS REGARDING MODELS AND PARAMETERS.—Each model and parameter used in setting margin requirements under clause (iv) shall be—

“(I) risk-based; and

“(II) reviewed on a regular basis.

“(E) SETTLEMENT PROCEDURES.—Each derivatives clearing organization shall—

“(i) complete money settlements on a timely basis (but not less frequently than once each business day);

“(ii) employ money settlement arrangements to eliminate or strictly limit the exposure of the derivatives clearing organization to settlement bank risks (including credit and liquidity risks from the use of banks to effect money settlements);

“(iii) ensure that money settlements are final when effected;

“(iv) maintain an accurate record of the flow of funds associated with each money settlement;

“(v) possess the ability to comply with each term and condition of any permitted netting or offset arrangement with any other clearing organization;

“(vi) regarding physical settlements, establish rules that clearly state each obligation of the derivatives clearing organization with respect to physical deliveries; and

“(vii) ensure that each risk arising from an obligation described in clause (vi) is identified and managed.

“(F) TREATMENT OF FUNDS.—

“(i) REQUIRED STANDARDS AND PROCEDURES.—Each derivatives clearing organization shall establish standards and procedures that are designed to protect and ensure the safety of member and participant funds and assets.

“(ii) HOLDING OF FUNDS AND ASSETS.—Each derivatives clearing organization shall hold member and participant funds and assets in a manner by which to minimize the risk of

loss or of delay in the access by the derivatives clearing organization to the assets and funds.

“(iii) PERMISSIBLE INVESTMENTS.—Funds and assets invested by a derivatives clearing organization shall be held in instruments with minimal credit, market, and liquidity risks.

“(G) DEFAULT RULES AND PROCEDURES.—

“(i) IN GENERAL.—Each derivatives clearing organization shall have rules and procedures designed to allow for the efficient, fair, and safe management of events during which members or participants—

“(I) become insolvent; or

“(II) otherwise default on the obligations of the members or participants to the derivatives clearing organization.

“(ii) DEFAULT PROCEDURES.—Each derivatives clearing organization shall—

“(I) clearly state the default procedures of the derivatives clearing organization;

“(II) make publicly available the default rules of the derivatives clearing organization; and

“(III) ensure that the derivatives clearing organization may take timely action—

“(aa) to contain losses and liquidity pressures; and

“(bb) to continue meeting each obligation of the derivatives clearing organization.

“(H) RULE ENFORCEMENT.—Each derivatives clearing organization shall—

“(i) maintain adequate arrangements and resources for—

“(I) the effective monitoring and enforcement of compliance with the rules of the derivatives clearing organization; and

“(II) the resolution of disputes;

“(ii) have the authority and ability to discipline, limit, suspend, or terminate the activities of a member or participant due to a violation by the member or participant of any rule of the derivatives clearing organization; and

“(iii) report to the Commission regarding rule enforcement activities and sanctions imposed against members and participants as provided in clause (ii).

“(I) SYSTEM SAFEGUARDS.—Each derivatives clearing organization shall—

“(i) establish and maintain a program of risk analysis and oversight to identify and minimize sources of operational risk through the development of appropriate controls and procedures, and automated systems, that are reliable, secure, and have adequate scalable capacity;

“(ii) establish and maintain emergency procedures, backup facilities, and a plan for disaster recovery that allows for—

“(I) the timely recovery and resumption of operations of the derivatives clearing organization; and

“(II) the fulfillment of each obligation and responsibility of the derivatives clearing organization; and

“(iii) periodically conduct tests to verify that the backup resources of the derivatives clearing organization are sufficient to ensure daily processing, clearing, and settlement.

“(J) REPORTING.—Each derivatives clearing organization shall provide to the Commission all information that the Commission determines to be necessary to conduct oversight of the derivatives clearing organization.

“(K) RECORDKEEPING.—Each derivatives clearing organization shall maintain records of all activities related to the business of the derivatives clearing organization as a derivatives clearing organization—

“(i) in a form and manner that is acceptable to the Commission; and

“(ii) for a period of not less than 5 years.

“(L) PUBLIC INFORMATION.—

“(i) IN GENERAL.—Each derivatives clearing organization shall provide to market partici-

pants sufficient information to enable the market participants to identify and evaluate accurately the risks and costs associated with using the services of the derivatives clearing organization.

“(ii) AVAILABILITY OF INFORMATION.—Each derivatives clearing organization shall make information concerning the rules and operating procedures governing the clearing and settlement systems of the derivatives clearing organization available to market participants.

“(iii) PUBLIC DISCLOSURE.—Each derivatives clearing organization shall disclose publicly and to the Commission information concerning—

“(I) the terms and conditions of each contract, agreement, and other transaction cleared and settled by the derivatives clearing organization;

“(II) each clearing and other fee that the derivatives clearing organization charges the members and participants of the derivatives clearing organization;

“(III) the margin-setting methodology, and the size and composition, of the financial resource package of the derivatives clearing organization;

“(IV) daily settlement prices, volume, and open interest for each contract settled or cleared by the derivatives clearing organization; and

“(V) any other matter relevant to participation in the settlement and clearing activities of the derivatives clearing organization.

“(M) INFORMATION-SHARING.—Each derivatives clearing organization shall—

“(i) enter into, and abide by the terms of, each appropriate and applicable domestic and international information-sharing agreement; and

“(ii) use relevant information obtained from each agreement described in clause (i) in carrying out the risk management program of the derivatives clearing organization.

“(N) ANTITRUST CONSIDERATIONS.—Unless appropriate to achieve the purposes of this Act, a derivatives clearing organization may not—

“(i) adopt any rule or take any action that results in any unreasonable restraint of trade; or

“(ii) impose any material anticompetitive burden.

“(O) GOVERNANCE FITNESS STANDARDS.—

“(i) GOVERNANCE ARRANGEMENTS.—Each derivatives clearing organization shall establish governance arrangements that are transparent—

“(I) to fulfill public interest requirements; and

“(II) to support the objectives of owners and participants.

“(ii) FITNESS STANDARDS.—Each derivatives clearing organization shall establish and enforce appropriate fitness standards for—

“(I) directors;

“(II) members of any disciplinary committee;

“(III) members of the derivatives clearing organization;

“(IV) any other individual or entity with direct access to the settlement or clearing activities of the derivatives clearing organization; and

“(V) any party affiliated with any individual or entity described in this clause.

“(P) CONFLICTS OF INTEREST.—Each derivatives clearing organization shall—

“(i) establish and enforce rules to minimize conflicts of interest in the decision-making process of the derivatives clearing organization; and

“(ii) establish a process for resolving conflicts of interest described in clause (i).

“(Q) COMPOSITION OF GOVERNING BOARDS.—Each derivatives clearing organization shall ensure that the composition of the governing board or committee of the derivatives clearing organization includes market participants.

“(R) LEGAL RISK.—Each derivatives clearing organization shall have a well-founded, transparent, and enforceable legal framework for each aspect of the activities of the derivatives clearing organization.”

(d) REPORTING REQUIREMENTS.—Section 5b of the Commodity Exchange Act (7 U.S.C. 7a-1) (as amended by subsection (b)) is amended by adding at the end the following:

“(j) REPORTING REQUIREMENTS.—

“(1) DUTY OF DERIVATIVES CLEARING ORGANIZATIONS.—Each derivatives clearing organization that clears non-security-based swaps shall provide to the Commission all information that is determined by the Commission to be necessary to perform each responsibility of the Commission under this Act.

“(2) DATA COLLECTION AND MAINTENANCE REQUIREMENTS.—The Commission shall adopt data collection and maintenance requirements for non-security-based swaps cleared by derivatives clearing organizations that are comparable to the corresponding requirements for non-security-based swaps data reported to non-security-based swap data repositories.

“(3) INFORMATION SHARING.—The Commission shall require derivatives clearing organizations to provide information collected under paragraph (2) to any of the following regulatory authorities that requires it—

“(A) the Board;

“(B) the Securities and Exchange Commission;

“(C) each appropriate prudential regulator;

“(D) the Financial Stability Oversight Council;

“(E) the Department of Justice; and

“(F) any other person that the Commission determines to be appropriate, including—

“(i) foreign financial supervisors (including foreign futures authorities);

“(ii) foreign central banks; and

“(iii) foreign ministries.

“(4) PUBLIC INFORMATION.—Each derivatives clearing organization that clears non-security-based swaps shall provide to the Commission (including any designee of the Commission) information under paragraph (2) in such form and at such frequency as is required by the Commission to comply with the public reporting requirements contained in section 2(a)(13).”

(e) PUBLIC DISCLOSURE.—Section 8(e) of the Commodity Exchange Act (7 U.S.C. 12(e)) is amended in the last sentence—

(1) by inserting “, central bank and ministries,” after “department” each place it appears; and

(2) by striking “. is a party.” and inserting “. is a party.”

(f) LEGAL CERTAINTY FOR IDENTIFIED BANKING PRODUCTS.—

(1) REPEALS.—The Legal Certainty for Bank Products Act of 2000 (7 U.S.C. 27 et seq.) is amended—

(A) by striking sections 404 and 407 (7 U.S.C. 27b, 27e);

(B) in section 402 (7 U.S.C. 27), by striking subsection (d); and

(C) in section 408 (7 U.S.C. 27f)—

(i) in subsection (c)—

(I) by striking “in the case” and all that follows through “a hybrid” and inserting “in the case of a hybrid”;

(II) by striking “; or” and inserting a period; and

(III) by striking paragraph (2);

(ii) by striking subsection (b); and

(iii) by redesignating subsection (c) as subsection (b).

(2) LEGAL CERTAINTY FOR BANK PRODUCTS ACT OF 2000.—Section 403 of the Legal Certainty for Bank Products Act of 2000 (7 U.S.C. 27a) is amended to read as follows:

**SEC. 726. TRANSPARENCY OF SWAP TRANSACTION DATA.**

(a) PURPOSES.—The Commodity Futures Trading Commission is directed, consistent with the purposes of this title, to use its authority under this title to facilitate the prompt and accurate collection, calculation, processing or preparation, and public dissemination of information on transactions and positions in non-security-based swaps.

(b) TRANSPARENCY OF NON-SECURITY-BASED SWAP TRANSACTION DATA.—The Commodity Exchange Act is amended by inserting after section 4q (7 U.S.C. 6o-1) the following:

**“SEC. 4r. REPORTING AND RECORDKEEPING FOR NON-SECURITY-BASED SWAPS.**

“(a) MANDATORY REPORTING OF NON-SECURITY-BASED SWAP TRANSACTIONS.—

“(1) IN GENERAL.—Any person that enters into or effects a transaction in a non-security-based swap shall report such transaction through a derivatives clearing organization or a non-security-based swap data repository registered with the Commission pursuant to section 21 within the period specified by any rule or regulation adopted by the Commission under this paragraph. If no registered non-security-based swap data repository accepts the non-security-based swap, the person shall report the transaction to the Commission pursuant to the requirements that the Commission may by rule or regulation prescribe. Each transaction report shall disclose whether the transaction is a bona fide hedging swap transaction as defined in section 1a(33B) and any other information that the Commission has, by rule or regulation, prescribed as necessary or appropriate in furtherance of the purposes of this section.

“(2) PERMISSIBLE REPORTING FOR A COUNTERPARTY THAT IS NOT A SWAP PARTICIPANT.—A swap participant may report a transaction on behalf of its counterparty to that transaction provided that counterparty is not a swap participant.

“(3) RULEMAKING REQUIRED.—Not later than 180 days after the date of enactment of this section, the Commission shall by rule or regulation establish a schedule for the reporting through a derivatives clearing organization or registered non-security-based swap data repository or to the Commission of each non-security-based swap, group, category, type, or class of non-security-based swap entered into—

“(A) before the effective date of the Commission's rule or regulation and still outstanding as of such effective date; and

“(B) on or after the effective date of the Commission's rule or regulation.

“(b) CONFIDENTIALITY OF INFORMATION PROVIDED.—No non-public information provided to or obtained by the Commission under this section may be disclosed to any other person. Nothing in this subsection shall authorize the Commission to withhold information from Congress, or prevent the Commission from complying with a request for information from any other Federal department or agency or foreign government with which the Commission has an information sharing arrangement that requests the information for purposes within the scope of its jurisdiction, or complying with an order of a court of the United States in an action brought by the United States or the Commission.

“(c) PUBLIC DISSEMINATION OF CERTAIN INFORMATION PROVIDED.—

“(1) IN GENERAL.—Notwithstanding subsection (b), the Commission is directed to use its authority under this Act to facilitate the public dissemination of prices and volumes of completed non-security-based swap

transactions to provide investors and other market participants with information about recently executed transactions for the purposes of helping them to mark existing swap positions to market, make informed decisions before executing future transactions, and assess the quality of transactions they have executed. For each non-security-based swap, group, category, type, or class of non-security-based swap, the Commission shall determine by rule the extent to which individual or aggregated transaction data must be disseminated and the timeliness of such disseminations.

“(2) RELIANCE ON ECONOMIC ANALYSIS.—In making determinations under this subsection, the Commission shall rely on economic analyses provided by the Chief Economist of the Commission and independent researchers that empirically evaluate the effects of increasing price transparency on measures of efficiency, competition, and market quality, including transaction costs and liquidity. To facilitate such empirical analyses, the Commission may design pilot programs that increase price transparency on selected non-security-based swaps.

“(3) CHIEF ECONOMIST REPORT.—Whenever the Commission publishes a release giving notice of a proposed rulemaking under this subsection, and affords interested persons an opportunity to comment on such proposed rulemaking or publishes a release adopting a final rule, such release shall include as a part thereof a report by the Chief Economist of the Commission. Each report shall describe the economic analysis of the expected consequences of the proposed or final Commission action, refer to any peer-reviewed or other literature, including any empirical study undertaken by the staff of the Commission, that is relevant to the analysis contained in the report, and describe the extent to which the conclusions of the report remain subject to uncertainty.

“(4) PROTECTION OF PROPRIETARY INFORMATION.—In making determinations under this subsection, the Commission shall consider whether public dissemination of individual or aggregate transaction data could result in the dissemination of proprietary information about the swap transactions, positions, trading strategies, or the ability of particular market participants to conduct effective hedging or risk management. The rules that the Commission adopts under this subsection shall include protections to ensure that the public dissemination of swap transaction data does not result in the disclosure of such proprietary information.”

“(5) REGISTERED ENTITIES AND PUBLIC REPORTING.—The Commission may require derivatives clearing organizations and registered non-security-based swap data repositories to publicly disseminate the non-security-based swap transaction and pricing data required to be reported under this paragraph.

“(6) QUARTERLY PUBLIC REPORTING OF AGGREGATE NON-SECURITY-BASED SWAP DATA.—

“(A) IN GENERAL.—In accordance with subparagraph (B), the Commission shall issue a written report on a quarterly basis to make available to the public information relating to—

“(i) the trading and clearing in the major non-security-based swap categories; and

“(ii) the market participants and developments in new products.

“(B) USE; CONSULTATION.—In preparing a report under subparagraph (A), the Commission shall—

“(i) use any information reported directly to the Commission and information from registered non-security-based swap data repositories and derivatives clearing organizations; and

“(ii) consult with the Office of the Comptroller of the Currency, the Bank for Inter-

national Settlements, and such other regulatory bodies as may be necessary.”

**SEC. 727. SWAP DATA REPOSITORIES.**

The Commodity Exchange Act is amended by inserting after section 20 (7 U.S.C. 24) the following:

**“SEC. 21. NON-SECURITY-BASED SWAP DATA REPOSITORIES.**

“(a) REGISTRATION.—

“(1) IN GENERAL.—A non-security-based swap data repository may register by filing with the Commission an application in such form as the Commission, by rule or regulation, shall prescribe containing such information as the Commission, by rule or regulation, may prescribe as necessary or appropriate in furtherance of the purposes of this section.

“(2) INSPECTION AND EXAMINATION.—Each registered non-security-based swap data repository shall be subject to inspection and examination by any representative of the Commission.

“(3) INFORMATION SHARING.—The Commission shall require each registered non-security-based swap data repository to provide information with respect to its functions as a non-security-based swap data repository to any of the following regulatory authorities that requests it—

“(A) the Board;

“(B) the Securities and Exchange Commission;

“(C) each appropriate prudential regulator;

“(D) the Financial Stability Oversight Council;

“(E) the Department of Justice; and

“(F) any other person that the Commission determines to be appropriate, including—

“(i) foreign financial supervisors (including foreign futures authorities);

“(ii) foreign central banks; and

“(iii) foreign ministries.

“(b) STANDARD SETTING.—

“(1) DATA IDENTIFICATION.—The Commission shall prescribe standards that specify the data elements for each non-security-based swap, including whether the transaction is a bona fide hedging swap transaction as defined in section 1a, that shall be collected and maintained by each registered non-security-based swap data repository.

“(2) DATA COLLECTION AND MAINTENANCE.—The Commission shall prescribe data collection and data maintenance standards for non-security-based swap data repositories.

“(3) COMPARABILITY.—The standards prescribed by the Commission under this subsection shall be comparable to the data standards imposed by the Commission on derivatives clearing organizations in connection with their clearing of non-security-based swaps.

“(c) DUTIES.—A registered non-security-based swap data repository shall—

“(1) accept data prescribed by the Commission for one or more non-security-based swaps;

“(2) confirm with both counterparties to the non-security-based swap the accuracy of the data that was submitted;

“(3) maintain the data described in paragraph (1) in such form, in such manner, and for such period as may be required by the Commission;

“(4)(A) provide direct electronic access to the Commission (or any designee of the Commission, including another registered entity); and

“(B) provide the information described in paragraph (1) in such form and at such frequency as the Commission may require to comply with the public reporting requirements contained in section 726 of the Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010;

“(5) at the direction of the Commission, establish automated systems for monitoring,

screening, and analyzing non-security-based swap data;

“(6) maintain the confidentiality non-security-based swap transaction information that the registered non-security-based swap data repository receives from a counterparty, swap participant, or any other registered entity in accordance with the requirements that the Commission shall jointly with the Securities and Exchange Commission prescribe through notice-and-comment rulemaking.

“(d) CORE PRINCIPLES APPLICABLE TO REGISTERED NON-SECURITY-BASED SWAP DATA REPOSITORIES.—

“(1) ANTITRUST CONSIDERATIONS.—Unless specifically reviewed and approved by the Commission for antitrust purposes, a registered non-security-based swap data repository may not—

“(A) adopt any rule or take any action that results in any unreasonable restraint of trade; or

“(B) impose any material anticompetitive burden on the trading, clearing, or reporting of transactions.

“(2) GOVERNANCE ARRANGEMENTS.—Each registered non-security-based swap data repository shall establish governance arrangements that are transparent and assure fair representation of its participants in reasonable proportion to their use of the non-security-based data repository in the selection of its directors and administration of its affairs.

“(3) CONFLICTS OF INTEREST.—Each registered non-security-based swap data repository shall—

“(A) establish and enforce rules to minimize conflicts of interest in the decision-making process of the non-security-based swap data repository; and

“(B) establish a process for resolving conflicts of interest described in subparagraph (A).

“(4) NONDISCRIMINATORY ACCESS.—A registered non-security-based swap data repository—

“(A) may not mandate directly or indirectly the substantive terms and conditions of transactions reported to the non-security-based data repository;

“(B) must provide for the equitable allocation of reasonable dues, fees, and other charges among its participants and must not impose any schedule of prices, or fix rates or other fees, for services rendered by its participants;

“(C) provide for participation in the non-security-based swap data repository by any swap participant and any other person or class of persons as the Commission, by rule or regulation, may determine to be necessary or appropriate in furtherance of the purposes of this section; and

“(D) may not unfairly discriminate in the admission of participants or among participants in the use of the non-security-based swap data repository.

“(e) RULES.—The Commission shall adopt rules, jointly with the Securities and Exchange Commission, governing persons that are registered under this section.”.

#### SEC. 728. LARGE NON-SECURITY-BASED SWAP TRADER REPORTING.

The Commodity Exchange Act (7 U.S.C. 1 et seq.) is amended by adding after section 4s (as added by section 729) the following:

##### “SEC. 4t. LARGE NON-SECURITY-BASED SWAP TRADER REPORTING.

“(a) PROHIBITION.—

“(1) IN GENERAL.—Except as provided in paragraph (2), it shall be unlawful for any person to enter into any non-security-based swap that the Commission determines to perform a significant price discovery function with respect to registered entities if—

“(A) the person directly or indirectly enters into the non-security-based swap during any 1 day in an amount equal to or in excess of such amount as shall be established periodically by the Commission; and

“(B) the person directly or indirectly has or obtains a position in the non-security-based swap equal to or in excess of such amount as shall be established periodically by the Commission.

“(2) EXCEPTION.—Paragraph (1) shall not apply if—

“(A) the person files or causes to be filed with the properly designated officer of the Commission such reports regarding any transactions or positions described in subparagraphs (A) and (B) of paragraph (1) as the Commission may require by rule or regulation; and

“(B) in accordance with the rules and regulations of the Commission, the person keeps books and records of all such non-security-based swaps and any transactions and positions in any related commodity traded on or subject to the rules of any board of trade, and of cash or spot transactions in, inventories of, and purchase and sale commitments of, such a commodity.

“(b) REQUIREMENTS.—Books and records described in subsection (a)(2)(B) shall—

“(1) show such complete details concerning all transactions and positions as the Commission may prescribe by rule or regulation; and

“(2) be open at all times to inspection and examination by any representative of the Commission.

“(c) APPLICABILITY.—For purposes of this section, the non-security-based swaps, futures, and cash or spot transactions and positions of any person shall include the non-security-based swaps, futures, and cash or spot transactions and positions of any persons directly or indirectly controlled by the person.

“(d) SIGNIFICANT PRICE DISCOVERY FUNCTION.—In making a determination as to whether a non-security-based swap performs or affects a significant price discovery function with respect to registered entities, the Commission shall consider the factors described in section 4a(a)(3).”.

#### SEC. 729. REGISTRATION AND REGULATION OF SWAP PARTICIPANTS.

The Commodity Exchange Act (7 U.S.C. 1 et seq.) is amended by inserting after section 4r (as added by section 726) the following:

##### “SEC. 4s. REGISTRATION AND REGULATION OF SWAP PARTICIPANTS.

“(a) REGISTRATION.—Swap participants must register with the Commission.

“(b) NOTICE REGISTRATION.—A swap participant shall be exempt from registration with the Commission, if it files a notice registration with the Commission in the form and manner that the Commission shall prescribe, jointly with the Securities and Exchange Commission, by notice-and-comment rulemaking and—

“(1) it is exempt pursuant to a rule or order, issued by the Commission, jointly with the Securities and Exchange Commission, to exempt swap participants that engage primarily in security-based swap transactions and are registered as swap participants with the Securities and Exchange Commission; or

“(2) all of its outstanding swap transactions are cleared swaps.

“(c) REQUIREMENTS.—

“(1) IN GENERAL.—A person shall register as a swap participant by filing a registration application with the Commission.

“(2) CONTENTS.—

“(A) IN GENERAL.—The application shall be made in such form and manner and containing such information as the Commission, jointly with the Securities and Exchange

Commission through notice-and-comment rulemaking, shall prescribe concerning the swap participant's swap activities.

“(B) CONTINUAL REPORTING.—A person that is registered as a swap participant shall continue to submit to the Commission reports that contain such information pertaining to the swap participant's swap activities as the Commission may require.

“(3) TRANSITION.—Rules under this section shall provide for the registration of swap participants 1 year after the date of enactment of the Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010.

“(4) STATUTORY DISQUALIFICATION.—Except to the extent otherwise specifically provided by rule, regulation, or order, it shall be unlawful for a swap participant to permit any person associated with a swap participant who is subject to a statutory disqualification to effect or be involved in effecting swaps on behalf of the swap participant, if the swap participant knew, or in the exercise of reasonable care should have known, of the statutory disqualification.

“(d) CAPITAL AND MARGIN REQUIREMENTS.—

“(1) CAPITAL REQUIREMENTS FOR PRUDENTIALLY REGULATED SWAP PARTICIPANTS.—Each swap participant for which there is a prudential regulator shall meet such minimum capital requirements as such prudential regulator shall prescribe pursuant to the authority of the prudential regulator.

“(2) MARGIN REQUIREMENTS FOR SWAP PARTICIPANTS FOR UNCLEARED NON-SECURITY-BASED SWAPS.—

“(A) IN GENERAL.—Except as provided in subparagraph (C), the Commission shall prescribe by rule or regulation the minimum margin requirements that apply to transactions between swap participants in a particular uncleared non-security-based swap or any group, category, type, or class of uncleared non-security-based swap, as the Commission deems appropriate for the risk of that particular uncleared non-security-based swap or class, group, category, type of uncleared non-security-based swap, for the purposes of—

“(i) reducing the risk of losses to counterparties; and

“(ii) preserving the financial integrity of markets trading non-security-based swaps.

“(B) CONSIDERATIONS.—The Commission shall not issue rules under this subsection unless the Commission determines that such rules—

“(i) would not inappropriately encourage or discourage the clearing of certain non-security-based swaps, resulting in an undue increase in risk to the financial system;

“(ii) are supported by economic analysis provided by the Chief Economist of the Commission; and

“(iii) would not impose any unnecessary burden on competition.

“(C) EXCEPTIONS.—The Commission shall not impose minimum margin requirements on—

“(i) positions in foreign exchange forwards, swaps, or options; and

“(ii) non-security-based swap transactions in which one counterparty directly or indirectly controls, is controlled by, or is under common control with the other counterparty, provided, however, that the Commission, jointly with the Financial Stability Oversight Council, may determine, by notice-and-comment rulemaking, that transactions between certain parties under common control are subject to the minimum margin requirements imposed by the Commission under this subsection.

“(D) OUTSTANDING SWAP POSITIONS.—The Commission and the Securities and Exchange Commission may by joint notice-and-comment rulemaking or order exempt any

swap, group, category, type, or class of swap entered into on or before the date of enactment of this Act. In determining whether an exemption is appropriate, the Commission and the Securities and Exchange Commission shall take into account the notional value, the tenor, and the risk to the financial stability of the United States posed by the underlying swap, group, category, type, or class of swap.

“(3) SPECIAL MARGIN REQUIREMENTS FOR UNCLEARED SWAP TRANSACTIONS INVOLVING A SWAP PARTICIPANT WITH A SUBSTANTIAL NET UNCOLLATERALIZED SWAP POSITION.—

“(A) IN GENERAL.—If a swap participant has a substantial net uncollateralized swap position, any subsequent swap transaction, regardless of whether the swap participant's counterparty is a swap participant, shall be subject to—

“(i) any applicable clearing requirement under section (h); and

“(ii) any applicable margin requirements that the Commission has prescribed under paragraph (2).

“(B) SUBSTANTIAL NET UNCOLLATERALIZED POSITION.—

“(i) IN GENERAL.—From time to time, the Financial Stability Oversight Council shall define, by rule or regulation, ‘substantial net uncollateralized swap position’ by identifying the level of a net uncollateralized position in swaps that a swap participant can hold without posing a threat to the financial system stability of the United States.

“(ii) RELIANCE ON ECONOMIC ANALYSIS.—In making determinations under this subsection, the Commission and the Board of Governors shall rely on economic analysis provided by economists of the Commission and economists of the Board of Governors.

“(e) REPORTING AND RECORDKEEPING.—With respect to its swap business, each swap participant registered with the Commission—

“(1) shall make such reports as are required by the Commission, jointly with the Securities and Exchange Commission through notice-and-comment rulemaking;

“(2)(A) for which there is a prudential regulator, shall keep books and records in such form and manner and for such period as may be prescribed by the prudential regulator; and

“(B) for which there is no prudential regulator, shall keep books and records in such form and manner and for such period as is prescribed by the Commission, jointly with the Securities and Exchange Commission through notice-and-comment rulemaking, by rule or regulation; and

“(3) shall keep books and records described in subparagraph (B) open to inspection and examination by any representative of the Commission.

“(f) BUSINESS CONDUCT STANDARDS AND REQUIREMENTS.—With respect to its swap business, each swap participant—

“(1) for which there is a prudential regulator, shall comply with such business conduct standards and requirements as the prudential regulator may impose; and

“(2) for which there is no prudential regulator, shall comply with such business conduct standards and requirements as the Commission, jointly with the Securities and Exchange Commission through notice-and-comment rulemaking, shall prescribe. Such business conduct requirements shall—

“(A) establish the standard of care required for a swap participant to verify that any counterparty meets the eligibility standards for an eligible contract participant; and

“(B) require disclosure by the swap participant to any counterparty to the swap (other than a counterparty that is a swap participant) of—

“(i) information about the material risks and characteristics of the swap; and

“(ii) any material conflicts of interest that the swap participant may have in connection with the swap.

“(g) DOCUMENTATION AND BACK OFFICE STANDARDS.—Each swap participant registered with the Commission—

“(1) for which there is a prudential regulator, shall comply with such documentation and back office standards as the prudential regulator may impose; and

“(2) for which there is no prudential regulator, shall conform with such standards as the Commission, jointly with the Securities and Exchange Commission through notice-and-comment rulemaking, may prescribe that relate to timely and accurate confirmation, processing, netting, documentation, and valuation of all swaps.

“(h) CONFIDENTIALITY.—Notwithstanding any other provision of law, the Commission may not be compelled to disclose any information required by Commission rule or regulation to be reported to the Commission under this subsection, except that nothing in this paragraph authorizes the Commission to withhold information from Congress, or prevent the Commission from complying with a request for information from any other Federal department or agency requesting information for purposes within the scope of its jurisdiction, or complying with an order of a court of the United States in an action brought by the United States or the Commission. For purposes of section 552 of title 5, United States Code, this subsection shall be considered a statute described in subsection (b)(3)(B) of such section 552.”

#### SEC. 730. NON-SECURITY-BASED SWAP EXECUTION FACILITIES.

The Commodity Exchange Act is amended by inserting after section 5g (7 U.S.C. 7b-2) the following:

#### “SEC. 5h. NON-SECURITY-BASED SWAP EXECUTION FACILITIES.

“(a) REGISTRATION.—

“(1) IN GENERAL.—No person may operate a facility for the trading or processing of non-security-based swaps unless the facility is registered as a non-security-based swap execution facility or as a designated contract market under this section.

“(2) DUAL REGISTRATION.—Any person that is required to register as a non-security-based swap execution facility under this section shall register with the Commission regardless of whether the person also is registered with the Securities and Exchange Commission.

“(b) TRADING AND TRADE PROCESSING.—A non-security-based swap execution facility that is registered under subsection (a) may—

“(1) make available for trading any non-security-based swap; and

“(2) facilitate trade processing of any non-security-based swap.

“(c) TRADING BY CONTRACT MARKETS.—A board of trade that operates a contract market shall, to the extent that the board of trade also operates a non-security-based swap execution facility and uses the same electronic trade execution system for trading on the contract market and the non-security-based swap execution facility, identify whether the electronic trading is taking place on the contract market or the non-security-based swap execution facility.

“(d) CORE PRINCIPLES FOR NON-SECURITY-BASED SWAP EXECUTION FACILITIES.—

“(1) COMPLIANCE WITH CORE PRINCIPLES.—

“(A) IN GENERAL.—To be registered, and maintain registration, as a non-security-based swap execution facility, the non-security-based swap execution facility shall comply with—

“(i) the core principles described in this subsection; and

“(ii) any requirement that the Commission may impose by rule or regulation pursuant to section 8a(5).

“(B) REASONABLE DISCRETION OF NON-SECURITY-BASED SWAP EXECUTION FACILITY.—Unless otherwise determined by the Commission by rule or regulation, a non-security-based swap execution facility described in subparagraph (A) shall have reasonable discretion in establishing the manner in which the non-security-based swap execution facility complies with the core principles described in this subsection.

“(2) COMPLIANCE WITH RULES.—A non-security-based swap execution facility shall—

“(A) monitor and enforce compliance with any rule of the non-security-based swap execution facility, including—

“(i) the terms and conditions of the non-security-based swaps traded or processed on or through the non-security-based swap execution facility; and

“(ii) any limitation on access to the non-security-based swap execution facility; and

“(B) establish and enforce trading, trade processing, and participation rules that will deter abuses and have the capacity to detect, investigate, and enforce those rules, including means—

“(i) to provide market participants with impartial access to the market; and

“(ii) to capture information that may be used in establishing whether rule violations have occurred.

“(3) SWAPS NOT READILY SUSCEPTIBLE TO MANIPULATION.—The non-security-based swap execution facility shall permit trading only in non-security-based swaps that are not readily susceptible to manipulation.

“(4) MONITORING OF TRADING AND TRADE PROCESSING.—The non-security-based swap execution facility shall—

“(A) establish and enforce rules or terms and conditions defining, or specifications detailing—

“(i) trading procedures to be used in entering and executing orders traded on or through the facilities of the non-security-based swap execution facility; and

“(ii) procedures for trade processing of non-security-based swaps on or through the facilities of the non-security-based swap execution facility; and

“(B) monitor trading in non-security-based swaps to prevent manipulation, price distortion, and disruptions of the delivery or cash settlement process through surveillance, compliance, and disciplinary practices and procedures, including methods for conducting real-time monitoring of trading and comprehensive and accurate trade reconstructions.

“(5) INFORMATION SHARING.—The non-security-based swap execution facility shall—

“(A) establish and enforce rules that will allow the facility to obtain any necessary information to perform any of the functions described in this section;

“(B) provide the information to the following on request—

“(i) the Commission;

“(ii) the Securities and Exchange Commission;

“(iii) the Board;

“(iv) each appropriate prudential regulator;

“(v) the Council;

“(vi) the Department of Justice; and

“(vii) any other foreign regulatory authority that the Commission determines to be appropriate and with whom the Commission has entered into an information sharing agreement; and

“(C) have the capacity to carry out such international information-sharing agreements as the Commission may require.

“(6) POSITION LIMITS OR ACCOUNTABILITY.—

“(A) IN GENERAL.—To reduce the potential threat of market manipulation or congestion, especially during trading in the delivery month, the non-security-based swap execution facility shall adopt for each of the contracts of the facility, as is necessary and appropriate, position limitations or position accountability for speculators.

“(B) POSITION LIMITS.—For any contract that is subject to a position limitation established by the Commission pursuant to section 4a(a), the non-security-based swap execution facility shall set its position limitation at a level no higher than the Commission limitation.

“(C) POSITION ENFORCEMENT.—For any contract that is subject to a position limitation established by the Commission pursuant to section 4a(a), a non-security-based swap execution facility shall reject any proposed non-security-based swap transaction if, based on information readily available to a non-security-based swap execution facility, any proposed non-security-based swap transaction would cause a non-security-based swap execution facility customer that would be a party to such swap transaction to exceed such position limitation.

“(7) FINANCIAL INTEGRITY OF TRANSACTIONS.—The non-security-based swap execution facility shall establish and enforce rules and procedures for ensuring the financial integrity of non-security-based swaps entered on or through the facilities of the non-security-based swap execution facility, including the clearance and settlement of the non-security-based swaps pursuant to section 2(h)(1).

“(8) EMERGENCY AUTHORITY.—The non-security-based swap execution facility shall adopt rules to provide for the exercise of emergency authority, in consultation or cooperation with the Commission, as is necessary and appropriate, including the authority to liquidate or transfer open positions in any non-security-based swap or to suspend or curtail trading in a non-security-based swap.

“(9) TIMELY PUBLICATION OF TRADING INFORMATION.—

“(A) IN GENERAL.—The non-security-based swap execution facility shall make public timely information on price, trading volume, and other trading data on non-security-based swaps to the extent prescribed by the Commission.

“(B) CAPACITY OF NON-SECURITY-BASED SWAP EXECUTION FACILITY.—The non-security-based swap execution facility shall be required to have the capacity to electronically capture trade information with respect to transactions executed on the facility.

“(10) RECORDKEEPING AND REPORTING.—

“(A) IN GENERAL.—A non-security-based swap execution facility shall—

“(i) maintain records of all activities relating to the business of the facility, including a complete audit trail, in a form and manner acceptable to the Commission for a period of 5 years; and

“(ii) report to the Commission, in a form and manner acceptable to the Commission, such information as the Commission determines to be necessary or appropriate for the Commission to perform the duties of the Commission under this Act.

“(B) REQUIREMENTS.—The Commission shall adopt data collection and reporting requirements for non-security-based swap execution facilities that are comparable to corresponding requirements for derivatives clearing organizations and non-security-based swap data repositories.

“(11) ANTI-TRUST CONSIDERATIONS.—Unless necessary or appropriate to achieve the purposes of this Act, the non-security-based swap execution facility shall avoid—

“(A) adopting any rules or taking any actions that result in any unreasonable restraint of trade; or

“(B) imposing any material anticompetitive burden on trading or clearing.

“(12) CONFLICTS OF INTEREST.—The non-security-based swap execution facility shall—

“(A) establish and enforce rules to minimize conflicts of interest in its decision-making process; and

“(B) establish a process for resolving the conflicts of interest.

“(13) FINANCIAL RESOURCES.—

“(A) IN GENERAL.—The non-security-based swap execution facility shall have adequate financial, operational, and managerial resources to discharge each responsibility of the non-security-based swap execution facility.

“(B) DETERMINATION OF RESOURCE ADEQUACY.—The financial resources of a non-security-based swap execution facility shall be considered to be adequate if the value of the financial resources exceeds the total amount that would enable the non-security-based swap execution facility to cover the operating costs of the non-security-based swap execution facility for a 1-year period, as calculated on a rolling basis.

“(14) SYSTEM SAFEGUARDS.—The non-security-based swap execution facility shall—

“(A) establish and maintain a program of risk analysis and oversight to identify and minimize sources of operational risk, through the development of appropriate controls and procedures, and automated systems, that—

“(i) are reliable and secure; and

“(ii) have adequate scalable capacity;

“(B) establish and maintain emergency procedures, backup facilities, and a plan for disaster recovery that are designed to allow for—

“(i) the timely recovery and resumption of operations; and

“(ii) the fulfillment of the responsibilities and obligation of the non-security-based swap execution facility; and

“(C) periodically conduct tests to verify that the backup resources of the non-security-based swap execution facility are sufficient to ensure continued—

“(i) order processing and trade matching;

“(ii) price reporting;

“(iii) market surveillance and

“(iv) maintenance of a comprehensive and accurate audit trail.

“(e) EXEMPTIONS.—The Commission may exempt, conditionally or unconditionally, a non-security-based swap execution facility from registration under this section if the Commission finds that the facility is subject to comparable, comprehensive supervision and regulation on a consolidated basis by the Securities and Exchange Commission, a prudential regulator, or the appropriate governmental authorities in the home country of the facility.

“(f) RULES.—The Commission shall prescribe rules governing the regulation of alternative non-security-based swap execution facilities under this section.”.

**SEC. 731. DERIVATIVES TRANSACTION EXECUTION FACILITIES AND EXEMPT BOARDS OF TRADE.**

(a) IN GENERAL.—Sections 5a and 5d of the Commodity Exchange Act (7 U.S.C. 7a, 7a-3) are repealed.

(b) CONFORMING AMENDMENTS.—

(1) Section 2 of the Commodity Exchange Act (7 U.S.C. 2) is amended—

(A) in subsection (a)(1)(A), in the first sentence, by striking “or 5a”; and

(B) in paragraph (2) of subsection (g) (as redesignated by section 723(a)(1)(B)), by striking “section 5a of this Act” and all that follows through “5d of this Act” and inserting “section 5b of this Act”.

(2) Section 6(g)(1)(A) of the Securities Exchange Act of 1934 (15 U.S.C. 78f(g)(1)(A)) is amended—

(A) by striking “that—” and all that follows through “(i) has been designated” and inserting “that has been designated”;

(B) by striking “; or” and inserting “; and” and

(C) by striking clause (ii).

**SEC. 732. DESIGNATED CONTRACT MARKETS.**

(a) CRITERIA FOR DESIGNATION.—Section 5 of the Commodity Exchange Act (7 U.S.C. 7) is amended by striking subsection (b).

(b) CORE PRINCIPLES FOR CONTRACT MARKETS.—Section 5 of the Commodity Exchange Act (7 U.S.C. 7) is amended by striking subsection (d) and inserting the following:

“(d) CORE PRINCIPLES FOR CONTRACT MARKETS.—

“(1) DESIGNATION AS BOARD OF TRADE.—

“(A) IN GENERAL.—To be designated, and maintain a designation, as a contract market, a board of trade shall comply with—

“(i) any core principle described in this subsection; and

“(ii) any requirement that the Commission may impose by rule or regulation pursuant to section 8a(5).

“(B) REASONABLE DISCRETION OF BOARD OF TRADE.—Unless otherwise determined by the Commission by rule or regulation, a board of trade described in subparagraph (A) shall have reasonable discretion in establishing the manner in which the board of trade complies with the core principles described in this subsection.

“(2) COMPLIANCE WITH RULES.—

“(A) IN GENERAL.—The board of trade shall establish, monitor, and enforce compliance with the rules of the contract market, including—

“(i) access requirements;

“(ii) the terms and conditions of any contracts to be traded on the contract market; and

“(iii) rules prohibiting abusive trade practices on the contract market.

“(B) CAPACITY OF BOARD OF TRADE.—The board of trade shall have the capacity to detect, investigate, and apply appropriate sanctions to any person that violates any rule of the contract market.

“(C) REQUIREMENT OF RULES.—The rules of the contract market shall provide the board of trade with the ability and authority to obtain any necessary information to perform any function described in this subsection, including the capacity to carry out such international information-sharing agreements as the Commission may require.

“(3) CONTRACTS NOT READILY SUBJECT TO MANIPULATION.—The board of trade shall list on the contract market only contracts that are not readily susceptible to manipulation.

“(4) PREVENTION OF MARKET DISRUPTION.—The board of trade shall have the capacity and responsibility to prevent manipulation, price distortion, and disruptions of the delivery or cash-settlement process through market surveillance, compliance, and enforcement practices and procedures, including—

“(A) methods for conducting real-time monitoring of trading; and

“(B) comprehensive and accurate trade reconstructions.

“(5) POSITION LIMITATIONS OR ACCOUNTABILITY.—

“(A) IN GENERAL.—To reduce the potential threat of market manipulation or congestion (especially during trading in the delivery month), the board of trade shall adopt for each contract of the board of trade, as is necessary and appropriate, position limitations or position accountability for speculators.

“(B) MAXIMUM ALLOWABLE POSITION LIMITATION.—For any contract that is subject to a position limitation established by the Commission pursuant to section 4a(a), the board

of trade shall set the position limitation of the board of trade at a level not higher than the position limitation established by the Commission.

“(6) EMERGENCY AUTHORITY.—The board of trade, in consultation or cooperation with the Commission, shall adopt rules to provide for the exercise of emergency authority, as is necessary and appropriate, including the authority—

“(A) to liquidate or transfer open positions in any contract;

“(B) to suspend or curtail trading in any contract; and

“(C) to require market participants in any contract to meet special margin requirements.

“(7) AVAILABILITY OF GENERAL INFORMATION.—The board of trade shall make available to market authorities, market participants, and the public accurate information concerning—

“(A) the terms and conditions of the contracts of the contract market; and

“(B)(i) the rules, regulations, and mechanisms for executing transactions on or through the facilities of the contract market; and

“(ii) the rules and specifications describing the operation of the contract market’s—

“(I) electronic matching platform; or

“(II) trade execution facility.

“(8) DAILY PUBLICATION OF TRADING INFORMATION.—The board of trade shall make public daily information on settlement prices, volume, open interest, and opening and closing ranges for actively traded contracts on the contract market.

“(9) EXECUTION OF TRANSACTIONS.—

“(A) IN GENERAL.—The board of trade shall provide a competitive, open, and efficient market and mechanism for executing transactions that protects the price discovery process of trading in the centralized market of the board of trade.

“(B) RULES.—The rules of the board of trade may authorize, for bona fide business purposes—

“(i) transfer trades or office trades;

“(ii) an exchange of—

“(I) futures in connection with a cash commodity transaction;

“(II) futures for cash commodities; or

“(III) futures for non-security-based swaps; or

“(iii) a futures commission merchant, acting as principal or agent, to enter into or confirm the execution of a contract for the purchase or sale of a commodity for future delivery if the contract is reported, recorded, or cleared in accordance with the rules of the contract market or a derivatives clearing organization.

“(10) TRADE INFORMATION.—The board of trade shall maintain rules and procedures to provide for the recording and safe storage of all identifying trade information in a manner that enables the contract market to use the information—

“(A) to assist in the prevention of customer and market abuses; and

“(B) to provide evidence of any violations of the rules of the contract market.

“(11) FINANCIAL INTEGRITY OF TRANSACTIONS.—The board of trade shall establish and enforce—

“(A) rules and procedures for ensuring the financial integrity of transactions entered into on or through the facilities of the contract market (including the clearance and settlement of the transactions with a derivatives clearing organization); and

“(B) rules to ensure—

“(i) the financial integrity of any—

“(I) futures commission merchant; and

“(II) introducing broker; and

“(ii) the protection of customer funds.

“(12) PROTECTION OF MARKETS AND MARKET PARTICIPANTS.—The board of trade shall establish and enforce rules—

“(A) to protect markets and market participants from abusive practices committed by any party, including abusive practices committed by a party acting as an agent for a participant; and

“(B) to promote fair and equitable trading on the contract market.

“(13) DISCIPLINARY PROCEDURES.—The board of trade shall establish and enforce disciplinary procedures that authorize the board of trade to discipline, suspend, or expel members or market participants that violate the rules of the board of trade, or similar methods for performing the same functions, including delegation of the functions to third parties.

“(14) DISPUTE RESOLUTION.—The board of trade shall establish and enforce rules regarding, and provide facilities for alternative dispute resolution as appropriate for, market participants and any market intermediaries.

“(15) GOVERNANCE FITNESS STANDARDS.—The board of trade shall establish and enforce appropriate fitness standards for directors, members of any disciplinary committee, members of the contract market, and any other person with direct access to the facility (including any party affiliated with any person described in this paragraph).

“(16) CONFLICTS OF INTEREST.—The board of trade shall establish and enforce rules—

“(A) to minimize conflicts of interest in the decision-making process of the contract market; and

“(B) to establish a process for resolving conflicts of interest described in subparagraph (A).

“(17) COMPOSITION OF GOVERNING BOARDS OF CONTRACT MARKETS.—The governance arrangements of the board of trade shall be designed to promote the objectives of market participants.

“(18) RECORDKEEPING.—The board of trade shall maintain records of all activities relating to the business of the contract market—

“(A) in a form and manner that is acceptable to the Commission; and

“(B) for a period of at least 5 years.

“(19) ANTI-TRUST CONSIDERATIONS.—Unless appropriate to achieve the purposes of this Act, the board of trade shall, to the maximum extent practicable, avoid—

“(A) adopting any rule or taking any action that results in any unreasonable restraint of trade; or

“(B) imposing any material anticompetitive burden on trading on the contract market.

“(20) SYSTEM SAFEGUARDS.—The board of trade shall—

“(A) establish and maintain a program of risk analysis and oversight to identify and minimize sources of operational risk, through the development of appropriate controls and procedures, and the development of automated systems, that are reliable, secure, and have adequate scalable capacity;

“(B) establish and maintain emergency procedures, backup facilities, and a plan for disaster recovery that allow for the timely recovery and resumption of operations and the fulfillment of the responsibilities and obligations of the board of trade; and

“(C) periodically conduct tests to verify that backup resources are sufficient to ensure continued order processing and trade matching, price reporting, market surveillance, and maintenance of a comprehensive and accurate audit trail.

“(21) FINANCIAL RESOURCES.—

“(A) IN GENERAL.—The board of trade shall have adequate financial, operational, and managerial resources to discharge each responsibility of the board of trade.

“(B) DETERMINATION OF ADEQUACY.—The financial resources of the board of trade shall be considered to be adequate if the value of the financial resources exceeds the total amount that would enable the contract market to cover the operating costs of the contract market for a 1-year period, as calculated on a rolling basis.”.

#### SEC. 733. MARGIN.

Section 8a(7) of the Commodity Exchange Act (7 U.S.C. 12a(7)) is amended—

(1) in subparagraph (C), by striking “, excepting the setting of levels of margin”;

(2) by redesignating subparagraphs (D) through (F) as subparagraphs (E) through (G), respectively; and

(3) by inserting after subparagraph (C) the following:

“(D) margin requirements, provided that the rules, regulations, or orders shall—

“(i) be limited to protecting the financial integrity of the derivatives clearing organization;

“(ii) be designed for risk management purposes to protect the financial integrity of transactions; and

“(iii) not set specific margin amounts;”.

#### SEC. 734. POSITION LIMITS ON NON-SECURITY-BASED SWAPS.

(a) AGGREGATE POSITION LIMITS.—Section 4a(a) of the Commodity Exchange Act (7 U.S.C. 6a(a)) is amended—

(1) by inserting after “(a)” the following: “(1) IN GENERAL.—”;

(2) in the first sentence, by striking “on electronic trading facilities with respect to a significant price discovery contract” and inserting “non-security-based swaps that perform or affect a significant price discovery function with respect to registered entities”;

(3) in the second sentence—

(A) by inserting “, including any group or class of traders,” after “held by any person”; and

(B) by striking “on an electronic trading facility with respect to a significant price discovery contract,” and inserting “non-security-based swaps traded on or subject to the rules of a non-security-based swaps execution facility, or non-security-based swaps not traded on or subject to the rules of a non-security-based swaps execution facility that perform a significant price discovery function with respect to a registered entity.”; and

(4) by adding at the end the following:

“(2) AGGREGATE POSITION LIMITS.—The Commission may, by rule or regulation, establish limits (including related hedge exemption provisions) on the aggregate number or amount of positions in contracts based on the same underlying commodity (as defined by the Commission) that may be held by any person, including any group or class of traders, for each month across—

“(A) contracts listed by designated contract markets;

“(B) with respect to an agreement, contract, or transaction that settles against, or in relation to, any price (including the daily or final settlement price) of 1 or more contracts listed for trading on a registered entity, contracts traded on a foreign board of trade that provides members or other participants located in the United States with direct access to the electronic trading and order matching system of the foreign board of trade;

“(C) non-security-based swaps traded on or subject to the rules of a non-security-based swap execution facility; and

“(D) non-security-based swaps not traded on or subject to the rules of a non-security-based swap execution facility that perform or affect a significant price discovery function with respect to a registered entity.

“(3) SIGNIFICANT PRICE DISCOVERY FUNCTION.—In making a determination as to



whether a non-security-based swap performs or affects a significant price discovery function with respect to registered entities, the Commission shall consider, as appropriate, the following factors:

“(A) PRICE LINKAGE.—The extent to which the non-security-based swap uses or otherwise relies on a daily or final settlement price, or other major price parameter, of another contract traded on a registered entity based on the same underlying commodity, to value a position, transfer or convert a position, financially settle a position, or close out a position.

“(B) ARBITRAGE.—The extent to which the price for the non-security-based swap is sufficiently related to the price of another contract traded on a registered entity based on the same underlying commodity so as to permit market participants to effectively arbitrage between the markets by simultaneously maintaining positions or executing trades in the non-security-based swaps on a frequent and recurring basis.

“(C) MATERIAL PRICE REFERENCE.—The extent to which, on a frequent and recurring basis, bids, offers, or transactions in a contract traded on a registered entity are directly based on, or are determined by referencing, the price generated by the swap.

“(D) MATERIAL LIQUIDITY.—The extent to which the volume of non-security-based swaps being traded in the commodity is sufficient to have a material effect on another contract traded on a registered entity.

“(E) OTHER MATERIAL FACTORS.—Such other material factors as the Commission specifies by rule or regulation as relevant to determine whether a non-security-based swap serves a significant price discovery function with respect to a regulated market.

“(4) EXEMPTIONS.—The Commission, by rule, regulation, or order, may exempt, conditionally or unconditionally, any person or class of persons, any non-security-based swap or class of non-security-based swaps, or any transaction or class of transactions from any requirement that the Commission establishes under this section with respect to position limits.”

(b) CONFORMING AMENDMENTS.—Section 4a(b) of the Commodity Exchange Act (7 U.S.C. 6a(b)) is amended—

(1) in paragraph (1), by striking “or derivatives transaction execution facility or facilities or electronic trading facility” and inserting “or non-security-based swap execution facility or facilities”; and

(2) in paragraph (2), by striking “or derivatives transaction execution facility or facilities or electronic trading facility” and inserting “or non-security-based swap execution facility”.

#### SEC. 735. FOREIGN BOARDS OF TRADE.

(a) IN GENERAL.—Section 4(b) of the Commodity Exchange Act (7 U.S.C. 6(b)) is amended—

(1) in the first sentence, by striking “The Commission” and inserting the following:

“(2) PERSONS LOCATED IN THE UNITED STATES.—

“(3) IN GENERAL.—The Commission”;

(2) in the second sentence, by striking “Such rules and regulations” and inserting the following:

“(B) DIFFERENT REQUIREMENTS.—Rules and regulations described in subparagraph (A)”;

(3) in the third sentence—

(A) by striking “No rule or regulation” and inserting the following:

“(C) PROHIBITION.—Except as provided in paragraphs (1) and (2), no rule or regulation”;

(B) by striking “that (1) requires” and inserting the following: “that—

“(i) requires”; and

(C) by striking “market, or (2) governs” and inserting the following: “market; or

“(ii) governs”; and

(4) by inserting before paragraph (2) (as designated by paragraph (1)) the following:

“(1) FOREIGN BOARDS OF TRADE.—

“(A) IN GENERAL.—It shall be unlawful for a foreign board of trade to provide to the members of the foreign board of trade or other participants located in the United States direct access to the electronic trading and order-matching system of the foreign board of trade with respect to an agreement, contract, or transaction that settles against any price (including the daily or final settlement price) of 1 or more contracts listed for trading on a registered entity, unless the Commission determines that—

“(i) the foreign board of trade makes public daily trading information regarding the agreement, contract, or transaction that is comparable to the daily trading information published by the registered entity for the 1 or more contracts against which the agreement, contract, or transaction traded on the foreign board of trade settles; and

“(ii) the foreign board of trade (or the foreign futures authority that oversees the foreign board of trade)—

“(I) adopts position limits (including related hedge exemption provisions) for the agreement, contract, or transaction that are comparable to the position limits (including related hedge exemption provisions) adopted by the registered entity for the 1 or more contracts against which the agreement, contract, or transaction traded on the foreign board of trade settles;

“(II) has the authority to require or direct market participants to limit, reduce, or liquidate any position the foreign board of trade (or the foreign futures authority that oversees the foreign board of trade) determines to be necessary to prevent or reduce the threat of price manipulation, excessive speculation as described in section 4a, price distortion, or disruption of delivery or the cash settlement process;

“(III) agrees to promptly notify the Commission, with regard to the agreement, contract, or transaction that settles against any price (including the daily or final settlement price) of 1 or more contracts listed for trading on a registered entity, of any change regarding—

“(aa) the information that the foreign board of trade will make publicly available;

“(bb) the position limits that the foreign board of trade or foreign futures authority will adopt and enforce;

“(cc) the position reductions required to prevent manipulation, excessive speculation as described in section 4a, price distortion, or disruption of delivery or the cash settlement process; and

“(dd) any other area of interest expressed by the Commission to the foreign board of trade or foreign futures authority;

“(IV) provides information to the Commission regarding large trader positions in the agreement, contract, or transaction that is comparable to the large trader position information collected by the Commission for the 1 or more contracts against which the agreement, contract, or transaction traded on the foreign board of trade settles; and

“(V) provides the Commission such information as is necessary to publish reports on aggregate trader positions for the agreement, contract, or transaction traded on the foreign board of trade that are comparable to such reports on aggregate trader positions for the 1 or more contracts against which the agreement, contract, or transaction traded on the foreign board of trade settles.

“(B) EXISTING FOREIGN BOARDS OF TRADE.—Subparagraph (A) shall not be effective with respect to any foreign board of trade to which, prior to the date of enactment of this paragraph, the Commission granted direct

access permission until the date that is 180 days after that date of enactment.”

(b) LIABILITY OF REGISTERED PERSONS TRADING ON A FOREIGN BOARD OF TRADE.—Section 4 of the Commodity Exchange Act (7 U.S.C. 6) is amended—

(1) in subsection (a), in the matter preceding paragraph (1), by inserting “or by subsection (e)” after “Unless exempted by the Commission pursuant to subsection (c)”; and

(2) by adding at the end the following:

“(e) LIABILITY OF REGISTERED PERSONS TRADING ON A FOREIGN BOARD OF TRADE.—A person registered with the Commission, or exempt from registration by the Commission, under this Act may not be found to have violated subsection (a) with respect to a transaction in, or in connection with, a contract of sale of a commodity for future delivery if the person has reason to believe that the transaction and the contract is made on or subject to the rules of a foreign board of trade that has complied with paragraphs (1) and (2) of subsection (b).”

(c) CONTRACT ENFORCEMENT FOR FOREIGN FUTURES CONTRACTS.—Section 22(a) of the Commodity Exchange Act (7 U.S.C. 25(a)) (as amended by section 736) is amended by adding at the end the following:

“(6) CONTRACT ENFORCEMENT FOR FOREIGN FUTURES CONTRACTS.—A contract of sale of a commodity for future delivery traded or executed on or through the facilities of a board of trade, exchange, or market located outside the United States for purposes of section 4(a) shall not be void, voidable, or unenforceable, and a party to such a contract shall not be entitled to rescind or recover any payment made with respect to the contract, based on the failure of the foreign board of trade to comply with any provision of this Act.”

#### SEC. 736. LEGAL CERTAINTY FOR NON-SECURITY-BASED SWAPS.

Section 22(a) of the Commodity Exchange Act (7 U.S.C. 25(a)) is amended by striking paragraph (4) and inserting the following:

“(4) CONTRACT ENFORCEMENT BETWEEN ELIGIBLE COUNTERPARTIES.—

“(A) IN GENERAL.—No hybrid instrument sold to any investor shall be void, voidable, or unenforceable, and no party to a hybrid instrument shall be entitled to rescind, or recover any payment made with respect to, the hybrid instrument under this section or any other provision of Federal or State law, based solely on the failure of the hybrid instrument to comply with the terms or conditions of section 2(f) or regulations of the Commission.

“(B) NON-SECURITY-BASED SWAPS.—No agreement, contract, or transaction between eligible contract participants or persons reasonably believed to be eligible contract participants shall be void, voidable, or unenforceable, and no party to an agreement, contract, or transaction shall be entitled to rescind, or recover any payment made with respect to, the agreement, contract, or transaction under this section or any other provision of Federal or State law, based solely on the failure of the agreement, contract, or transaction—

“(i) to meet the definition of a non-security-based swap under section 1a; or

“(ii) to be cleared in accordance with section 2(h)(1).

“(5) LEGAL CERTAINTY.—

“(A) EFFECT ON NON-SECURITY-BASED SWAPS.—Unless specifically reserved in the applicable bilateral trading agreement, neither the enactment of the Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010, nor any requirement under that Act or an amendment made by that Act, shall constitute a termination event, force majeure, illegality, increased

costs, regulatory change, or similar event under a bilateral trading agreement (including any related credit support arrangement) that would permit a party to terminate, renegotiate, modify, amend, or supplement 1 or more transactions under the bilateral trading agreement.

“(B) POSITION LIMITS.—Any position limit established under the Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010 shall not apply to a position acquired in good faith prior to the effective date of any rule, regulation, or order under the Act that establishes the position limit; *provided*, however, that such positions shall be attributed to the trader if the trader’s position is increased after the effective date of such position limit rule, regulation, or order.”.

#### SEC. 737. MULTILATERAL CLEARING ORGANIZATIONS.

Sections 408 and 409 of the Federal Deposit Insurance Corporation Improvement Act of 1991 (12 U.S.C. 4421, 4422) are repealed.

#### SEC. 738. ENFORCEMENT.

(a) CONFORMING AMENDMENTS.—

(1) Section 4b of the Commodity Exchange Act (7 U.S.C. 6b) is amended—

(A) in subsection (a)(2), by striking “or other agreement, contract, or transaction subject to paragraphs (1) and (2) of section 5a(g),” and inserting “or non-security-based swap,”;

(B) in subsection (b), by striking “or other agreement, contract or transaction subject to paragraphs (1) and (2) of section 5a(g),” and inserting “or non-security-based swap,”; and

(C) by adding at the end the following:

“(e) It shall be unlawful for any person, directly or indirectly, by the use of any means or instrumentality of interstate commerce, or of the mails, or of any facility of any registered entity, in or in connection with any order to make, or the making of, any contract of sale of any commodity for future delivery (or option on such a contract), or any non-security-based swap, on a group or index of securities (or any interest therein or based on the value thereof) that is a broad-based security index—

“(1) to employ any device, scheme, or artifice to defraud;

“(2) to make any untrue statement of a material fact or to omit to state a material fact necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading; or

“(3) to engage in any act, practice, or course of business which operates or would operate as a fraud or deceit upon any person.”.

(2) Section 4c(a)(1) of the Commodity Exchange Act (7 U.S.C. 6c(a)(1)) is amended by inserting “or non-security-based swap” before “if the transaction is used or may be used”.

(3) Section 6(c) of the Commodity Exchange Act (7 U.S.C. 9) is amended in the first sentence by inserting “or of any non-security-based swap,” before “or has willfully made”.

(4) Section 6(d) of the Commodity Exchange Act (7 U.S.C. 13b) is amended in the first sentence, in the matter preceding the proviso, by inserting “or of any non-security-based swap,” before “or otherwise is violating”.

(5) Section 6c(a) of the Commodity Exchange Act (7 U.S.C. 13a-1(a)) is amended in the matter preceding the proviso by inserting “or any non-security-based swap” after “commodity for future delivery”.

(6) Section 9 of the Commodity Exchange Act (7 U.S.C. 13) is amended—

(A) in subsection (a)—

(i) in paragraph (2), by inserting “or of any non-security-based swap,” before “or to corner”;

(ii) in paragraph (4), by inserting “registered non-security-based swap data repository,” before “or futures association” and

(B) in subsection (e)(1)—

(i) by inserting “registered non-security-based swap data repository,” before “or registered futures association”;

(ii) by inserting “, or non-security-based swaps,” before “on the basis”.

(7) Section 9(a) of the Commodity Exchange Act (7 U.S.C. 13(a)) is amended by adding at the end the following:

“(6) Any person to abuse the end user clearing exemption under section 2(h)(4), as determined by the Commission.”.

(8) Section 8(b) of the Federal Deposit Insurance Act (12 U.S.C. 1818(b)) is amended by adding at the end the following:

“(11) SWAPS.—

“(A) IN GENERAL.—Subject to subparagraph (B), this section shall apply to any swap participant, derivatives clearing organization, registered non-security-based swap data repository, security-based swap data repository, or non-security-based swap execution facility regardless of whether the participant, organization, repository, or facility is an insured depository institution, for which the Board, the Corporation, or the Office of the Comptroller of the Currency is the appropriate Federal banking agency or prudential regulator for purposes of the amendments made by the Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010.

“(B) LIMITATION.—The authority described in subparagraph (A) shall be limited by, and exercised in accordance with, section 4b-1 of the Commodity Exchange Act.”.

#### SEC. 739. RETAIL COMMODITY TRANSACTIONS.

(a) IN GENERAL.—Section 2(c) of the Commodity Exchange Act (7 U.S.C. 2(c)) is amended—

(1) in paragraph (1), by striking “(to the extent provided in section 5a(g)), 5b, 5d, or 12(e)(2)(B))” and inserting “, 5b, or 12(e)(2)(B))”; and

(2) in paragraph (2), by adding at the end the following:

“(D) RETAIL COMMODITY TRANSACTIONS.—

“(i) APPLICABILITY.—Except as provided in clause (ii), this subparagraph shall apply to any agreement, contract, or transaction in any commodity that is—

“(I) entered into with, or offered to (even if not entered into with), a person that is not an eligible contract participant or eligible commercial entity; and

“(II) entered into, or offered (even if not entered into), on a leveraged or margined basis, or financed by the offeror, the counterparty, or a person acting in concert with the offeror or counterparty on a similar basis.

“(ii) EXCEPTIONS.—This subparagraph shall not apply to—

“(I) an agreement, contract, or transaction described in paragraph (1) or subparagraphs (A), (B), or (C), including any agreement, contract, or transaction specifically excluded from subparagraph (A), (B), or (C);

“(II) any security;

“(III) a contract of sale that—

“(aa) results in actual delivery within 28 days or such other longer period as the Commission may determine by rule or regulation based upon the typical commercial practice in cash or spot markets for the commodity involved; or

“(bb) creates an enforceable obligation to deliver between a seller and a buyer that have the ability to deliver and accept delivery, respectively, in connection with the line of business of the seller and buyer; or

“(IV) an agreement, contract, or transaction that is listed on a national securities exchange registered under section 6(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78f(a)).

“(iii) ENFORCEMENT.—Sections 4(a), 4(b), and 4b apply to any agreement, contract, or transaction described in clause (i), as if the agreement, contract, or transaction was a contract of sale of a commodity for future delivery.

“(iv) ELIGIBLE COMMERCIAL ENTITY.—For purposes of this subparagraph, an agricultural producer, packer, or handler shall be considered to be an eligible commercial entity for any agreement, contract, or transaction for a commodity in connection with the line of business of the agricultural producer, packer, or handler.

“(v) ACTUAL DELIVERY.—For purposes of clause (ii)(III), the term ‘actual delivery’ does not include delivery to a third party in a financed transaction in which the commodity is held as collateral.”.

(b) GRAMM-LEACH-BLILEY ACT.—Section 206 of the Gramm-Leach-Bliley Act (Public Law 106-102; 15 U.S.C. 78c note) is amended—

(1) in subsection (a), in the matter preceding paragraph (1), by striking “For purposes of” and inserting “Except as provided in subsection (e), for purposes of”; and

(2) by adding at the end the following:

“(e) LIMITATION OF DEFINITION OF IDENTIFIED BANKING PRODUCT.—Except as provided in section 403 of the Legal Certainty for Bank Products Act of 2000 (7 U.S.C. 27a), for purposes of section 131 of the Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010, the term ‘identified banking product’ does not include a retail commodity transaction.”.

#### SEC. 740. OTHER AUTHORITY.

Unless otherwise provided by the amendments made by this subtitle, the amendments made by this subtitle do not divest any appropriate Federal banking agency, the Commodity Futures Trading Commission, the Securities and Exchange Commission, or other Federal or State agency of any authority derived from any other applicable law.

#### SEC. 741. ENHANCED COMPLIANCE BY REGISTERED ENTITIES.

(a) CORE PRINCIPLES FOR CONTRACT MARKETS.—Section 5(d) of the Commodity Exchange Act (7 U.S.C. 7(d)) (as amended by section 732(b)) is amended by striking paragraph (1) and inserting the following:

“(1) DESIGNATION.—

“(A) IN GENERAL.—To be designated as, and to maintain the designation of, a board of trade as a contract market, the board of trade shall comply with—

“(i) the core principles described in this subsection; and

“(ii) any requirement that the Commission may impose by rule or regulation pursuant to section 8a(5).

“(B) DISCRETION OF BOARD OF TRADE.—Unless the Commission determines otherwise by rule or regulation, the board of trade shall have reasonable discretion in establishing the manner by which the board of trade complies with each core principle.”.

(b) CORE PRINCIPLES.—Section 5b(c)(2) of the Commodity Exchange Act (7 U.S.C. 7a-1(c)(2)) (as amended by section 725(c)) is amended by striking subparagraph (A) and inserting the following:

“(A) REGISTRATION.—

“(i) IN GENERAL.—To be registered and to maintain registration as a derivatives clearing organization, a derivatives clearing organization shall comply with—

“(I) the core principles described in this paragraph; and

“(II) any requirement that the Commission may impose by rule or regulation pursuant to section 8a(5).

“(ii) DISCRETION OF COMMISSION.—Unless the Commission determines otherwise by rule or regulation, a derivatives clearing organization shall have reasonable discretion in establishing the manner by which the derivatives clearing organization complies with each core principle.”

(c) EFFECT OF INTERPRETATION.—Section 5c(a) of the Commodity Exchange Act (7 U.S.C. 7a–2(a)) is amended by striking paragraph (2) and inserting the following:

“(2) EFFECT OF INTERPRETATION.—An interpretation issued under paragraph (1) may provide the exclusive means for complying with each section described in paragraph (1).”

#### SEC. 742. INSIDER TRADING.

Section 4c(a) of the Commodity Exchange Act (7 U.S.C. 6c(a)) is amended by adding at the end the following:

“(3) CONTRACT OF SALE.—It shall be unlawful for any employee or agent of any department or agency of the Federal Government who, by virtue of the employment or position of the employee or agent, acquires information that may affect or tend to affect the price of any commodity in interstate commerce, or for future delivery, or any non-security-based swap, and which information has not been disseminated by the department or agency of the Federal Government holding or creating the information in a manner which makes it generally available to the trading public, or disclosed in a criminal, civil, or administrative hearing, or in a congressional, administrative, or Government Accountability Office report, hearing, audit, or investigation, to use the information in his personal capacity and for personal gain to enter into, or offer to enter into—

“(A) a contract of sale of a commodity for future delivery (or option on such a contract);

“(B) an option (other than an option executed or traded on a national securities exchange registered pursuant to section 6(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78f(a)); or

“(C) a non-security-based swap.

“(4) IMPARTING OF NONPUBLIC INFORMATION.—

“(A) IMPARTING OF NONPUBLIC INFORMATION.—It shall be unlawful for any employee or agent of any department or agency of the Federal Government who, by virtue of the employment or position of the employee or agent, acquires information that may affect or tend to affect the price of any commodity in interstate commerce, or for future delivery, or any swap, and which information has not been disseminated by the department or agency of the Federal Government holding or creating the information in a manner which makes it generally available to the trading public, or disclosed in a criminal, civil, or administrative hearing, or in a congressional, administrative, or Government Accountability Office report, hearing, audit, or investigation, to impart the information in his personal capacity and for personal gain with intent to assist another person, directly or indirectly, to use the information to enter into, or offer to enter into—

“(i) a contract of sale of a commodity for future delivery (or option on such a contract);

“(ii) an option (other than an option executed or traded on a national securities exchange registered pursuant to section 6(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78f(a)); or

“(iii) a non-security-based swap; and

“(B) KNOWING USE.—It shall be unlawful for any person who receives information imparted by any employee or agent of any department or agency of the Federal Government as described in subparagraph (A) to

knowingly use such information to enter into, or offer to enter into—

“(i) a contract of sale of a commodity for future delivery (or option on such a contract);

“(ii) an option (other than an option executed or traded on a national securities exchange registered pursuant to section 6(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78f(a)); or

“(iii) a non-security-based swap; and

“(C) THEFT OF NONPUBLIC INFORMATION.—It shall be unlawful for any person knowingly to steal, convert, or misappropriate acquire, by any means whatsoever, governmental information held or created by any department or agency of the Federal Government that may affect or tend to affect the price of any commodity in interstate commerce, or for future delivery, or any non-security-based swap, where such person knows, or in the exercise of reasonable care should know acts in reckless disregard of the fact, that such information has not been disseminated by the department or agency of the Federal Government holding or creating the information in a manner which makes it generally available to the trading public, or disclosed in a criminal, civil, or administrative hearing, or in a congressional, administrative, or Government Accountability Office report, hearing, audit, or investigation, and to use such information, or to impart such information with the intent to assist another person, directly or indirectly, to use such information to enter into, or offer to enter into—

“(i) a contract of sale of a commodity for future delivery (or option on such a contract);

“(ii) an option (other than an option executed or traded on a national securities exchange registered pursuant to section 6(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78f(a)); or

“(iii) a non-security-based swap.

Provided, however, that nothing in this subparagraph shall preclude a person that has provided information concerning, or generated by, the person, its operations or activities, to any employee or agent of any department or agency of the Federal Government, voluntarily or as required by law, from using such information to enter into, or offer to enter into, a contract of sale, option, or non-security-based swap described in clauses (i), (ii), or (iii).”

#### SEC. 743. CONFORMING AMENDMENTS.

(a) Section 2(c)(1) of the Commodity Exchange Act (7 U.S.C. 2(c)(1)) is amended, in the matter preceding subparagraph (A), by striking “5a (to the extent provided in section 5a(g)).”

(b) Section 4d of the Commodity Exchange Act (7 U.S.C. 6d) (as amended by section 724) is amended—

(1) in subsection (a)—

(A) in the matter preceding paragraph (1)—

(i) by striking “engage as” and inserting “be a”; and

(ii) by striking “or introducing broker” and all that follows through “or derivatives transaction execution facility”;

(B) in paragraph (1), by striking “or introducing broker”; and

(C) in paragraph (2), by striking “if a futures commission merchant,”; and

(2) by adding at the end the following:

“(g) It shall be unlawful for any person to be an introducing broker unless such person shall have registered under this Act with the Commission as an introducing broker and such registration shall not have expired nor been suspended nor revoked.”

(c) Section 5c of the Commodity Exchange Act (7 U.S.C. 7a–2) is amended—

(1) in subsection (a)(1)—

(A) by striking “, 5a(d),”; and

(B) by striking “and section (2)(h)(7) with respect to significant price discovery contracts,”; and

(2) in subsection (f)(1), by striking “section 4d(c) of this Act” and inserting “section 4d(e)”.

(d) Section 5e of the Commodity Exchange Act (7 U.S.C. 7b) is amended by striking “or revocation of the right of an electronic trading facility to rely on the exemption set forth in section 2(h)(3) with respect to a significant price discovery contract.”

(e) Section 6(b) of the Commodity Exchange Act (7 U.S.C. 8(b)) is amended in the first sentence by striking “, or to revoke the right of an electronic trading facility to rely on the exemption set forth in section 2(h)(3) with respect to a significant price discovery contract.”

(f) Section 12(e)(2)(B) of the Commodity Exchange Act (7 U.S.C. 16(e)(2)(B)) is amended—

(1) by striking “section 2(c), 2(d), 2(f), or 2(g) of this Act” and inserting “section 2(c), 2(f), or 2(i) of this Act”; and

(2) by striking “2(h) or”.

(g) Section 17(r)(1) of the Commodity Exchange Act (7 U.S.C. 21(r)(1)) is amended by striking “section 4d(c) of this Act” and inserting “section 4d(e)”.

(h) Section 22(b)(1)(A) of the Commodity Exchange Act (7 U.S.C. 25(b)(1)(A)) is amended by striking “section 2(h)(7) or”.

(i) Section 408(2)(C) of the Federal Deposit Insurance Corporation Improvement Act of 1991 (12 U.S.C. 4421(2)(C)) is amended—

(1) by striking “section 2(c), 2(d), 2(f), or 2(g) of such Act” and inserting “section 2(c), 2(f), or 2(i) of that Act”; and

(2) by striking “2(h) or”.

#### Subtitle C—Regulation of Security-Based Swap Markets

#### SEC. 761. DEFINITIONS UNDER THE SECURITIES EXCHANGE ACT OF 1934.

(a) DEFINITIONS.—Section 3(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78c(a)) is amended—

(1) in paragraph (13), by adding at the end the following: “For security-based swaps, such terms include the execution, termination (prior to its scheduled maturity date), assignment, exchange, or similar transfer or conveyance of, or extinguishing of rights or obligations under, a security-based swap, as the context may require.”;

(2) in paragraph (14), by adding at the end the following: “For security-based swaps, such terms include the execution, termination (prior to its scheduled maturity date), assignment, exchange, or similar transfer or conveyance of, or extinguishing of rights or obligations under, a security-based swap, as the context may require.”;

(3) in paragraph (39)—

(A) in subparagraph (B)(i)(I), by striking “or government securities dealer” and inserting “government securities dealer, or swap participant”;

(B) in subparagraph (B)(i)(II), by inserting “swap participant,” after “government securities dealer.”;

(C) in subparagraph (C), by striking “or government securities dealer” and inserting “government securities dealer, or swap participant”;

(D) in subparagraph (D), by inserting “swap participant,” after “government securities dealer.”;

(4) by adding at the end the following:

“(65) ELIGIBLE CONTRACT PARTICIPANT.—The term ‘eligible contract participant’ has the same meaning as in section 1a of the Commodity Exchange Act (7 U.S.C. 1a).

“(66) SWAP PARTICIPANT.—The term ‘swap participant’ has the same meaning as in section 1a of the Commodity Exchange Act (7 U.S.C. 1a).

“(67) SECURITY-BASED SWAP.—The term ‘security-based swap’ means—

“(A) an instrument that is not a security; and

“(B) a swap, of which 1 or more material terms—

“(i) is based on the price, yield, value, or volatility of—

“(I) any single security, any narrow-based group or narrow-based index of securities, or any interest therein; or

“(II) any single loan, any narrow-based group or narrow-based index of loans, or any interest therein;

“(ii) is dependent on the occurrence, non-occurrence, or the extent of the occurrence of an event or contingency associated with a potential financial, economic, or commercial consequence that is related to or based on—

“(I) a single security, an interest in a security, an issuer of a security, or narrow-based group or narrow-based index of securities, or interests in securities or issuers of securities; or

“(II) a single loan, an interest in a loan, a recipient of a loan, or narrow-based group or narrow-based index of loans, or interests in loans or recipients of loans;

“(iii) provides for the purchase or sale of no more than 9 securities or loans on a contingent basis, whether physically or cash settled, if such agreement, contract, or transaction predicates such purchase or sale (or a net cash payment in lieu thereof) on the occurrence of a bona fide contingency that might reasonably be expected to affect or be affected by the creditworthiness of 1 or more reference entities; or

“(iv) allows for payment, settlement, termination, fulfillment, or extinguishment of the swap or delivery on the swap, by means of the transfer or receipt of no more than 9 securities or loans, including any narrow-based group or narrow-based index of securities or loans.

“(68) CLEARED SWAP.—The term ‘cleared swap’ means any swap that is, directly or indirectly, submitted to and cleared by a derivatives clearing organization registered with the Commodity Futures Trading Commission or a clearing agency registered with the Commission.

“(69) SWAP.—The term ‘swap’ has the same meaning as in section 1a of the Commodity Exchange Act (7 U.S.C. 1a).

“(70) ASSOCIATED PERSON OF A SWAP PARTICIPANT.—

“(A) IN GENERAL.—The term ‘associated person of a swap participant’ means—

“(i) any partner, officer, director, or branch manager of a swap participant (including any individual who holds a similar status or performs a similar function with respect to any partner, officer, director, or branch manager of a swap participant);

“(ii) any person that directly or indirectly controls, is controlled by, or is under common control with, a swap participant; and

“(iii) any employee of a swap participant.

“(B) EXCLUSION.—The term ‘associated person of a swap participant’ does not include any person associated with a swap participant the functions of which are solely clerical or ministerial.

“(71) APPROPRIATE FEDERAL BANKING AGENCY.—The term ‘appropriate Federal banking agency’ has the same meaning as in section 3(q) of the Federal Deposit Insurance Act (12 U.S.C. 1813(q)).

“(72) BOARD.—The term ‘Board’ means the Board of Governors of the Federal Reserve System.

“(73) PRUDENTIAL REGULATOR.—The term ‘prudential regulator’ has the same meaning as in section 1a of the Commodity Exchange Act (7 U.S.C. 1a).

“(74) SECURITY-BASED SWAP DATA REPOSITORY.—The term ‘security-based swap data

repository’ means any person that collects, calculates, prepares, or maintains information or records with respect to transactions or positions in, or the terms and conditions of, security-based swaps entered into by third parties.

“(75) SWAP END USER.—The term ‘swap end user’ has the same meaning as in section 1a of the Commodity Exchange Act (7 U.S.C. 1a).

“(76) BROAD-BASED SECURITY INDEX.—The term ‘broad-based security index’ has the same meaning as in section 1a of the Commodity Exchange Act (7 U.S.C. 1a).”.

(b) DEFINITIONS UNDER THE SECURITIES ACT OF 1933.—Section 2(a) of the Securities Act of 1933 (15 U.S.C. 77b(a)) is amended—

(1) in paragraph (3), by adding at the end the following: “Any offer or sale of a security-based swap by or on behalf of the issuer of the securities upon which such security-based swap is based or which it references, an affiliate of the issuer, or an underwriter, shall constitute a contract for sale of, sale of, offer for sale, or offer to sell such securities.”; and

(2) by adding at the end the following:

“(17) The terms ‘security-based swap’, and ‘swap’, have the same meanings as in paragraphs (67) and (69), respectively, of section 3(a) of the Securities Exchange Act of 1934.

“(18) The terms ‘purchase’ or ‘sale’ of a security-based swap, shall be deemed to mean the execution, termination (prior to its scheduled maturity date), assignment, exchange, novation, or similar transfer or conveyance of, or extinguishment (prior to its scheduled extinguishment date) of material rights or obligations under, a security-based swap, as the context may require.”.

#### SEC. 762. REPEAL OF PROHIBITION ON REGULATION OF SWAPS.

(a) REPEAL OF LAW.—The following provisions of law are repealed:

(1) Sections 206A, 206B, and 206C of the Gramm-Leach-Bliley Act (15 U.S.C. 78c note).

(2) Section 2A of the Securities Act of 1933 (15 U.S.C. 77b-1).

(3) Section 17(d) of the Securities Act of 1933 (15 U.S.C. 77q(d)).

(4) Section 3A of the Securities Exchange Act of 1934 (15 U.S.C. 78c-1).

(5) Section 9(i) of the Securities Exchange Act of 1934 (15 U.S.C. 78i(i)).

(6) Section 15(i) of the Securities Exchange Act of 1934 (15 U.S.C. 78o(i)), as added by section 303(f) of the Commodity Futures Modernization Act of 2000 (Public Law 106-554; 114 Stat. 2763A-455).

(7) Section 16(g) of the Securities Exchange Act of 1934 (15 U.S.C. 78p(g)).

(8) Section 20(f) of the Securities Exchange Act of 1934 (15 U.S.C. 78t(f)).

(9) Section 21A(g) of the Securities Exchange Act of 1934 (15 U.S.C. 78u-1(g)).

(b) CONFORMING AMENDMENT TO THE SECURITIES ACT OF 1933.—Section 17(a) of the Securities Act of 1933 (15 U.S.C. 77q(a)) is amended by striking “agreement (as defined in section 206B of the Gramm-Leach-Bliley Act)” and inserting “(as defined in section 3(a)(67) of the Securities Exchange Act of 1934 (15 U.S.C. 78c(a)(67)))”.

(c) CONFORMING AND OTHER AMENDMENTS TO THE SECURITIES EXCHANGE ACT OF 1934.—The Securities Exchange Act of 1934 (15 U.S.C. 78a et seq.) is amended—

(1) in section 9(a) (15 U.S.C. 78i(a)), by striking paragraphs (2) through (5) and inserting the following:

“(2) To effect, alone or with 1 or more other persons, a series of transactions in any security registered on a national securities exchange, any security not so registered, or in connection with any swap with respect to such security creating actual or apparent active trading in such security, or raising or depressing the price of such security, for the

purpose of inducing the purchase or sale of such security by others.

“(3) If a dealer or broker, or other person selling or offering for sale or purchasing or offering to purchase the security to induce the purchase or sale of any security registered on a national securities exchange, any security not so registered, or any swap with respect to such security by the circulation or dissemination in the ordinary course of business of information to the effect that the price of any such security will or is likely to rise or fall because of market operations of any 1 or more persons conducted for the purpose of raising or depressing the price of such security.

“(4) If a dealer or broker, or the person selling or offering for sale or purchasing or offering to purchase the security, to make, regarding any security registered on a national securities exchange, any security not so registered, or any swap with respect to such security, for the purpose of inducing the purchase or sale of such security or such swap, any statement which was at the time and in the light of the circumstances under which it was made, false or misleading with respect to any material fact, and which he knew or had reasonable ground to believe was so false or misleading.

“(5) For a consideration, received directly or indirectly from a dealer or broker, or other person selling or offering for sale or purchasing or offering to purchase the security, to induce the purchase of any security registered on a national securities exchange, any security not so registered, or any swap with respect to such security by the circulation or dissemination of information to the effect that the price of any such security will or is likely to rise or fall because of the market operations of any 1 or more persons conducted for the purpose of raising or depressing the price of such security.”;

(2) in section 10 (15 U.S.C. 78j)—

(A) by striking “agreement (as defined in section 206B of the Gramm-Leach-Bliley Act)”;

(B) by striking “agreements (as defined in section 206B of the Gramm-Leach-Bliley Act)” each place that term appears;

(3) in section 15(c) (15 U.S.C. 78o(c)), by striking “agreement (as defined in section 206B of the Gramm-Leach-Bliley Act)” each place that term appears;

(4) in section 16 (15 U.S.C. 78p)—

(A) in subsection (a)(2)(C), by striking “agreement (as defined in section 206(b) of the Gramm-Leach-Bliley Act)”;

(B) in subsection (a)(3)(B), by striking “agreement (as defined in section 206B of the Gramm-Leach-Bliley Act)”;

(C) in subsection (b), by striking “agreement (as defined in section 206B of the Gramm-Leach-Bliley Act)” each place that the term appears;

(5) in section 20(d) (15 U.S.C. 78t(d)), by striking “agreement (as defined in section 206B of the Gramm-Leach-Bliley Act)”;

(6) in section 21A(a)(1) (15 U.S.C. 78u-1), by striking “agreement (as defined in section 206B of the Gramm-Leach-Bliley Act)”.

#### SEC. 763. CLEARING.

(a) REGISTERED CLEARING AGENCIES.—Section 17A(b)(3) of the Securities Exchange Act of 1934 (15 U.S.C. 78q-1) is amended by adding at the end the following:

“(J) The Commission shall require clearing agencies to provide information collected related to the clearing of security-based swaps by such agencies to any of the following regulatory authorities that requests such information:

“(i) The Board.

“(ii) The Commodity Futures Trading Commission.

“(iii) Each appropriate prudential regulator.

“(iv) The Financial Stability Oversight Council.

“(v) The Department of Justice.

“(vi) Any other person that the Commission determines to be appropriate, including—

“(I) foreign financial supervisors (including foreign futures authorities);

“(II) foreign central banks; and

“(III) foreign ministries.

“(K) A person that is required to be registered as a clearing agency under this section shall register with the Commission regardless of whether the person is also licensed as a bank or a derivatives clearing organization registered with the Commodity Futures Trading Commission under the Commodity Exchange Act (7 U.S.C. 7a-1).”

(b) REQUIRED CLEARING.—The Securities Exchange Act of 1934 (15 U.S.C. 78a et seq.) is amended by inserting after section 17C, as added by this subtitle, the following:

**“SEC. 17D. CLEARING OF SECURITY-BASED SWAP TRANSACTIONS.**

“(a) CLEARING REQUIREMENT.—

“(1) SWAPS SUBJECT TO MANDATORY CLEARING REQUIREMENT.—In accordance with paragraph (2), the Commission shall, jointly with the Commodity Futures Trading Commission and the Board, adopt rules to establish criteria for determining that a swap, or any group, category, type, or class of swap is required to be cleared.

“(2) FACTORS.—In carrying out paragraph (1), the following factors shall be considered—

“(A) whether 1 or more derivatives clearing organizations or clearing agencies accepts the swap or the group, category, type, or class of swap for clearing;

“(B) whether the swap or the group, category, type, or class of swap is traded pursuant to standard documentation and terms;

“(C) the liquidity of the swap or the group, category, type, or class of swap and its underlying commodity, security, or index thereof;

“(D) the ability to value the swap or the group, category, type, or class of swap and its underlying commodity, security, or index thereof consistent with an accepted pricing methodology, including the availability of intraday prices;

“(E) the size of the market for the swap or the group, category, type, or class of swap and the available capacity, operational expertise, and resources of the derivatives clearing organization or clearing agency that accepts it for clearing;

“(F) whether a clearing mandate would mitigate risk to the financial system or whether such a mandate would unduly concentrate risk in a clearing participant, derivatives clearing organization, or clearing agency in a manner that could threaten the solvency of that clearing participant, the derivatives clearing organization, or the clearing agency; and

“(G) such other factors as the Commission, the Commodity Futures Trading Commission, and the Board may jointly determine are relevant.

“(3) SECURITY-BASED SWAPS SUBJECT TO CLEARING REQUIREMENT.—The Commission—

“(A) shall review each security-based swap, or any group, category, type, or class of security-based swap that is currently listed for clearing and those which a clearing agency notifies the Commission that the clearing agency plans to list for clearing after the date of enactment of this subsection;

“(B) may require, pursuant to the rules adopted under paragraph (1) and through notice-and-comment rulemaking, that a particular security-based swap or any group, category, type, or class of security-based swap must be cleared if—

“(i) both counterparties are swap participants;

“(ii) the transaction was entered into on or before the later of—

“(I) the date of publication of the requirement in the Federal Register; or

“(II) the effective date of the requirement; and

“(iii) one of the counterparties directly or indirectly controls, is controlled by, or is under common control with the other counterparty to the transaction, provided, however, that the Commission, jointly with the Financial Stability Oversight Council, may determine, by rule or order, that transactions between certain parties under common control are subject to any requirement to clear under this clause; and

“(C) shall rely on economic analysis provided by economists of the Commission in making any determination under subparagraph (B), which economic analysis may refer to any peer-reviewed or other relevant literature conducted by independent researchers.

“(4) EFFECT.—

“(A) Nothing in this subsection affects the ability of a clearing agency to list for permissive clearing any security-based swap, or group, category, type, or class of security-based swap.

“(B) The Commission shall not compel a clearing agency to list a security-based swap or any group, category, type, or class of security-based swap for clearing if the clearing agency determines that the security-based swap or the group, category, type, or class of security-based swap would—

“(i) adversely impact the business operations of the clearing agency;

“(ii) impair the financial integrity of the clearing agency; or

“(iii) pose a threat to the financial stability of the United States.

“(5) PREVENTION OF EVASION.—

“(A) IN GENERAL.—The Commission may prescribe rules, or issue interpretations of such rules, as necessary to prevent evasions of any requirement to clear under paragraph (3).

“(B) CONSIDERATIONS.—In issuing rules or interpretations under subparagraph (A), the Commission shall consider—

“(i) the extent to which the terms of the security-based swap or any group, category, type, or class of security-based swap are similar to the terms of other security-based swaps or other groups, categories, types, or classes of security-based swaps that are required to be cleared by swap participants under paragraph (3); and

“(ii) whether there is an economic purpose for any differences in the terms of the security-based swap or group, category, type, or class of security-based swap that are required to be cleared by swap participants under paragraph (3).

“(6) ELIMINATION OF REQUIREMENT TO CLEAR.—The Commission may, pursuant to the rules adopted under paragraph (1) and through notice-and-comment rulemaking, rescind a requirement imposed under paragraph (3) with respect to a security-based swap or any group, category, type, or class of security-based swap.

“(7) PETITION FOR RULEMAKING.—Any person may file a petition, pursuant to the rules of practice of the Commission, requesting that the Commission—

“(A) use the authority granted to the Commission under paragraph (3) to require swap participants to clear a particular security-based swap or any group, category, type, or class of security-based swap; or

“(B) use the authority granted to the Commission under paragraph (6) to rescind a requirement for swap participants to clear a particular security-based swap or any group,

category, type, or class of security-based swap.

“(8) OPTION TO CLEAR FOR COUNTERPARTIES THAT ARE NOT SWAP PARTICIPANTS.—Before entering into a security-based swap transaction, any counterparty that is not a swap participant may elect to clear a security-based swap that is subject to a clearing requirement under paragraph (3). If such counterparty elects to clear, it shall have the sole right to select the derivatives clearing organization or clearing agency at which the security-based swap will be cleared.

“(b) SEGREGATION REQUIREMENTS FOR CLEARED SECURITY-BASED SWAPS.—

“(1) IN GENERAL.—

“(A) SEGREGATION REQUIRED.—A swap participant shall treat and deal with all money, securities, and property of any swap customer received to margin, guarantee, or secure a security-based swap cleared by or through a clearing agency (including money, securities, or property accruing to the swap customer as the result of such a swap) as belonging to the swap customer.

“(B) COMMINGLING PROHIBITED.—Money, securities, and property of a swap customer described in subparagraph (A)—

“(i) shall be separately accounted for; and

“(ii) shall not be—

“(I) commingled with the funds of the swap participant; or

“(II) used to margin, secure, or guarantee any trades or contracts of any swap customer or person other than the person for whom the same are held.

“(2) EXCEPTIONS.—

“(A) USE OF FUNDS.—

“(i) IN GENERAL.—Notwithstanding paragraph (1), money, securities, and property of a swap customer of a swap participant described in paragraph (1) may, for convenience, be commingled and deposited in the same 1 or more accounts with any bank or trust company or with a clearing agency.

“(ii) WITHDRAWAL.—Notwithstanding paragraph (1), such share of the money, securities, and property described in clause (i) as in the normal course of business shall be necessary to margin, guarantee, secure, transfer, adjust, or settle a cleared swap with a clearing agency, or with any member of the clearing agency, may be withdrawn and applied to such purposes, including the payment of commissions, brokerage, interest, taxes, storage, and other charges, lawfully accruing in connection with the cleared swap.

“(B) COMMISSION ACTION.—Notwithstanding paragraph (1), in accordance with such terms and conditions as the Commission may prescribe by rule, regulation, or order, any money, securities, or property of the swap customer of a swap participant described in paragraph (1) may be commingled and deposited as provided in this subsection with any other money, securities, or property received by the swap participant and required by the Commission to be separately accounted for and treated and dealt with as belonging to the swap customer.

“(3) PERMITTED INVESTMENTS.—Money described in paragraph (1) may be invested in obligations of the United States or in any other investment that has minimal credit, market, and liquidity risks that the Commission may by rule or regulation prescribe, and such investments shall be made in accordance with such rules and regulations and subject to such conditions as the Commission may prescribe.

“(4) PROHIBITION.—It shall be unlawful for any person, including any clearing agency and any depository institution, that has received any money, securities, or property for deposit in a separate account or accounts as provided in paragraph (1) to hold, dispose of,

or use any such money, securities, or property as belonging to the depositing swap participant or any person other than the swap customer of the swap participant.”.

**SEC. 764. TRANSPARENCY OF SECURITY-BASED SWAP TRANSACTION DATA.**

(a) **PURPOSES.**—The Securities and Exchange Commission is directed, consistent with the purposes of this subtitle, to use the authorities granted to it under this title, and the amendments made by this subtitle, to facilitate the prompt and accurate collection, calculation, processing or preparation, and public dissemination of information on transactions and positions in security-based swaps.

(b) **NATIONAL TRADE REPORTING OF SECURITY-BASED SWAP TRANSACTIONS.**—The Securities Exchange Act of 1934 is amended by inserting after section 17B (15 U.S.C. 78q-2) the following:

**“SEC. 17C. NATIONAL TRADE REPORTING OF SECURITY-BASED SWAP TRANSACTIONS.**

**“(a) MANDATORY REPORTING OF SECURITY-BASED SWAP TRANSACTIONS.—**

**“(1) IN GENERAL.—**

**“(A) TRANSACTIONS IN SECURITY-BASED SWAPS.**—Any person that enters into or effects a transaction in a security-based swap shall report such transaction through a clearing agency or a security-based swap data repository registered with the Commission within the period specified by any rule or regulation adopted by the Commission under this paragraph.

**“(B) UNCLEARED SECURITY-BASED SWAPS.**—If no registered security-based swap data repository accepts an uncleared security-based swap, the person shall report the transaction to the Commission pursuant to the requirements that the Commission may by rule or regulation prescribe.

**“(C) MANDATORY DISCLOSURES.**—Each transaction report required under subparagraph (A) shall disclose whether the transaction is a bona fide hedging swap transaction, as that term is defined in section 1a of the Commodity Exchange Act (7 U.S.C. 1a), and any other information that the Commission has, by rule or regulation, prescribed as necessary or appropriate in furtherance of the purposes of this section.

**“(2) PERMISSIBLE REPORTING FOR A COUNTERPARTY THAT IS NOT A SECURITY-BASED SWAP PARTICIPANT.**—A swap participant may report a transaction in accordance with this section on behalf of its counterparty to that transaction provided that counterparty is not a swap participant.

**“(3) RULEMAKING REQUIRED.**—Not later than 180 days after the date of enactment of this section, the Commission shall by rule or regulation establish a schedule for the reporting through a clearing agency or registered security-based swap data repository or to the Commission of each security-based swap transaction or group, category, type, or class of security-based swap transactions entered into—

**“(A) before the effective date of the Commission’s rule or regulation and still outstanding as of such effective date; and**

**“(B) on or after the effective date of the Commission’s rule or regulation.**

**“(b) CONFIDENTIALITY OF INFORMATION PROVIDED.**—No non-public information provided to or obtained by the Commission under this section may be disclosed to any other person. Nothing in this subsection shall authorize the Commission to withhold information from Congress, or prevent the Commission from complying with a request for information from any other Federal department or agency or foreign government with which the Commission has an information sharing arrangement that requests the information for purposes within the scope of its jurisdic-

tion, or complying with an order of a court of the United States in an action brought by the United States or the Commission.

**“(c) PUBLIC DISSEMINATION OF CERTAIN INFORMATION PROVIDED.—**

**“(1) IN GENERAL.—**

**“(A) PRICES AND VOLUMES.**—Notwithstanding subsection (b), the Commission is directed to use the authority granted to the Commission under this title to facilitate the public dissemination of prices and volumes of completed security-based swap transactions to provide investors and other market participants with information about recently executed transactions for the purposes of helping such investors and participants to—

**“(i) mark existing security-based swap positions to market;**

**“(ii) make informed decisions before executing future transactions; and**

**“(iii) assess the quality of transactions that such investors and participants have executed.**

**“(B) RULEMAKING.**—For each security-based swap or group, category, type, or class of security-based swap, the Commission shall determine by rule the extent to which individual or aggregated transaction data shall be disseminated and the timeliness of such disseminations.

**“(2) RELIANCE ON ECONOMIC ANALYSIS.—**

**“(A) IN GENERAL.**—In making determinations under this subsection, the Commission shall rely on economic analyses provided by the Chief Economist of the Commission and independent researchers that empirically evaluate the effects of increasing price transparency on measures of efficiency, competition, and market quality, including transaction costs and liquidity.

**“(B) PILOT PROGRAMS.**—To facilitate the empirical analyses under subparagraph (A), the Commission may design pilot programs that increase price transparency on selected security-based swaps.

**“(3) CHIEF ECONOMIST REPORT.—**

**“(A) IN GENERAL.**—Whenever the Commission publishes a release giving notice of a proposed rulemaking under this subsection, and affords interested persons an opportunity to comment on such proposed rulemaking or publishes a release adopting a final rule, such release shall include as a part thereof a report by the Chief Economist of the Commission.

**“(B) REQUIRED INCLUSIONS.**—Each report required under subparagraph (A) shall—

**“(i) describe the economic analysis of the expected consequences of the proposed or final Commission action;**

**“(ii) refer to any peer-reviewed or other literature, including any empirical study undertaken by the staff of the Commission, that is relevant to the analysis contained in the report; and**

**“(iii) describe the extent to which the conclusions of the report remain subject to uncertainty.**

**“(4) PROTECTION OF PROPRIETARY INFORMATION.—**

**“(A) CONSIDERATIONS.**—In making determinations under this subsection, the Commission shall consider whether public dissemination of individual or aggregate transaction data could result in the dissemination of proprietary information about the swap transactions, positions, trading strategies, or the ability of particular market participants to conduct effective hedging or risk management.

**“(B) REQUIRED RULES.**—Any rules adopted by the Commission under this subsection shall include protections to ensure that the public dissemination of security-based swap transaction data does not result in the disclosure of the proprietary information described in subparagraph (A).

**“(5) REGISTERED ENTITIES AND PUBLIC REPORTING.**—The Commission may require clearing agencies and registered security-based swap data repositories to publicly disseminate the security-based swap transaction and pricing data required to be reported under this subsection.

**“(6) QUARTERLY PUBLIC REPORTING OF AGGREGATE SECURITY-BASED SWAP DATA.—**

**“(A) IN GENERAL.**—In accordance with subparagraph (B), the Commission shall issue a written report on a quarterly basis to make available to the public information relating to—

**“(i) the trading and clearing in the major security-based swap categories; and**

**“(ii) the market participants and developments in new products.**

**“(B) USE; CONSULTATION.**—In preparing a report under subparagraph (A), the Commission shall—

**“(i) use any information reported directly to the Commission and information from registered security-based swap data repositories and clearing agencies; and**

**“(ii) consult with the Office of the Comptroller of the Currency, the Bank for International Settlements, and such other regulatory bodies as may be necessary.**

**“(d) REGISTRATION.—**

**“(1) IN GENERAL.**—A security-based swap data repository may register by filing with the Commission an application in such form as the Commission, by rule or regulation, shall prescribe containing such information as the Commission, by rule or regulation, may prescribe as necessary or appropriate in furtherance of the purposes of this section.

**“(2) INSPECTION AND EXAMINATION.**—Each registered security-based swap data repository shall be subject to inspection and examination by any representative of the Commission.

**“(3) SHARING OF INFORMATION.**—The Commission shall require each registered security-based swap data repository to provide information collected related to its functions as a security-based swap data repository to any of the following regulatory authorities that requests such information:

**“(A) The Board.**

**“(B) The Commodity Futures Trading Commission.**

**“(C) Each appropriate prudential regulator.**

**“(D) The Financial Stability Oversight Council.**

**“(E) The Department of Justice.**

**“(F) Any other person that the Commission determines to be appropriate, including—**

**“(i) foreign financial supervisors (including foreign futures authorities);**

**“(ii) foreign central banks; and**

**“(iii) foreign ministries.**

**“(e) STANDARD SETTING.—**

**“(1) DATA IDENTIFICATION AND MAINTENANCE.**—The Commission shall prescribe standards that specify the data elements for each security-based swap, including whether the transaction is a bona fide hedging swap transaction as defined in section 1a of the Commodity Exchange Act (7 U.S.C. 1a), that shall be collected and maintained by each registered security-based swap data repository.

**“(2) DATA COLLECTION AND MAINTENANCE.**—The Commission shall prescribe data collection and data maintenance standards for security-based swap data repositories.

**“(3) COMPARABILITY.**—The standards prescribed by the Commission under this subsection shall be comparable to the data standards imposed by the Commission on clearing agencies in connection with such agencies’ clearing of security-based swaps.

**“(f) DUTIES.**—A registered security-based swap data repository shall—

“(1) accept data prescribed by the Commission for 1 or more security-based swap under subsection (b);

“(2) confirm with both counterparties to the security-based swap the accuracy of the data that was submitted;

“(3) maintain the data described in paragraph (1) in such form, in such manner, and for such period as may be required by the Commission;

“(4)(A) provide direct electronic access to the Commission (or any designee of the Commission, including another registered entity); and

“(B) provide the information described in paragraph (1) in such form and at such frequency as the Commission may require to comply with the public reporting requirements under subsection (c)(6);

“(5) at the direction of the Commission, establish automated systems for monitoring, screening, and analyzing security-based swap data; and

“(6) maintain the confidentiality of security-based swap transaction information that the registered security-based swap data repository receives from a counterparty, swap participant, or any other registered entity in accordance with the requirements that the Commission shall jointly with the Commodity Futures Trading Commission prescribe through notice-and-comment rulemaking.

“(g) REGULATORY REQUIREMENTS APPLICABLE TO REGISTERED SECURITY-BASED SWAP DATA REPOSITORIES.—The Commission shall adopt rules, by notice-and-comment rulemaking, for security-based swap data repositories that address the following:

“(1) ANTITRUST CONSIDERATIONS.—Unless specifically reviewed and approved by the Commission for antitrust purposes, a registered security-based swap data repository may not—

“(A) adopt any rule or take any action that results in any unreasonable restraint of trade; or

“(B) impose any material anticompetitive burden on the trading, clearing, or reporting of transactions.

“(2) GOVERNANCE ARRANGEMENTS.—Each registered security-based swap data repository shall establish governance arrangements—

“(A) that are transparent; and

“(B) that assure fair representation of the participants of the repository in reasonable proportion to the use of the repository by such participants in the selection of the directors of the repository and the administration of the affairs of the repository.

“(3) CONFLICTS OF INTEREST.—Each registered security-based swap data repository shall—

“(A) establish and enforce rules to minimize conflicts of interest in the decision-making process of the security-based swap data repository; and

“(B) establish a process for resolving conflicts of interest described in subparagraph (A).

“(4) NON-DISCRIMINATORY ACCESS.—A registered security-based swap data repository—

“(A) may not mandate directly or indirectly the substantive terms and conditions of transactions reported to the repository;

“(B) shall provide for the equitable allocation of reasonable dues, fees, and other charges among the participants of the repository and shall not impose any schedule of prices, or fix rates or other fees, for services rendered by such participants;

“(C) shall provide for participation in the repository by any swap participant and any other person or class of persons as the Commission, by rule or regulation, may determine to be necessary or appropriate in furtherance of the purposes of this section; and

“(D) shall not unfairly discriminate in the admission of participants or among participants in the use of the repository.”.

#### SEC. 765. REGISTRATION AND REGULATION OF SWAP PARTICIPANTS.

Section 17 of the Securities Exchange Act of 1934 (15 U.S.C. 78q) is amended by adding at the end the following:

“(1) REGISTRATION AND REGULATION OF SWAP PARTICIPANTS.—

“(1) REGISTRATION.—Swap participants shall register with the Commission.

“(2) NOTICE REGISTRATION.—A swap participant shall be exempt from registration with the Commission if such participant files a notice registration with the Commission in the form and manner that the Commission shall prescribe, jointly with the Commodity Futures Trading Commission, by notice-and-comment rulemaking and—

“(A) such participant is exempt pursuant to a rule or order issued by the Commission, jointly with the Commodity Futures Trading Commission, to exempt swap participants that engage primarily in non-security-based swap transactions and are registered as swap participants with the Commodity Futures Trading Commission; or

“(B) all of its outstanding swap transactions are cleared swaps.

“(3) REQUIREMENTS.—

“(A) IN GENERAL.—A person shall register as a swap participant by filing a registration application with the Commission.

“(B) CONTENTS.—

“(i) IN GENERAL.—An application for registration under this subsection shall be made in such form and manner and contain such information as the Commission, jointly with the Commodity Futures Trading Commission through notice-and-comment rulemaking, shall prescribe concerning the swap activities of the swap participant.

“(ii) CONTINUAL REPORTING.—A registered swap participant shall continue to submit to the Commission reports that contain such information pertaining to the swap activities of the swap participant as the Commission may require.

“(C) TRANSITION.—Rules under this section shall provide for the registration of swap participants not later than the date that is 1 year after the date of enactment of the Over-the-Counter Swaps Markets Transparency and Accountability Act of 2010.

“(D) STATUTORY DISQUALIFICATION.—Except to the extent otherwise specifically provided by rule, regulation, or order, it shall be unlawful for a swap participant to permit any person associated with a swap participant who is subject to a statutory disqualification to effect or be involved in effecting swaps on behalf of the swap participant, if the swap participant knew, or in the exercise of reasonable care should have known, of the statutory disqualification.

“(m) CAPITAL AND MARGIN REQUIREMENTS.—

“(1) CAPITAL REQUIREMENTS FOR PRUDENTIALLY REGULATED SWAP PARTICIPANTS.—Each swap participant for which there is a prudential regulator shall meet such minimum capital requirements as such prudential regulator shall prescribe pursuant to the authority of the prudential regulator.

“(2) MARGIN REQUIREMENTS FOR SWAP PARTICIPANTS FOR UNCLEARED SECURITY-BASED SWAPS.—

“(A) IN GENERAL.—Except as provided in paragraph (C), the Commission shall prescribe by rule or regulation the minimum margin requirements that apply to transactions between swap participants in any particular uncleared security-based swap or any group, category, type, or class of security-based swap, as the Commission deems appropriate for the risk of that particular uncleared security-based swap or class,

group, category, type of security-based swap, for the purposes of—

“(i) reducing the risk of losses to counterparties; and

“(ii) preserving the financial integrity of markets trading security-based swaps.

“(B) CONSIDERATIONS.—The Commission shall not issue rules under this subsection unless the Commission determines that such rules—

“(i) would not inappropriately encourage or discourage the clearing of certain security-based swaps, resulting in an undue increase in risk to the financial system;

“(ii) are supported by economic analysis provided by the Chief Economist of the Commission; and

“(iii) would not impose any unnecessary burden on competition.

“(C) OUTSTANDING SECURITY-BASED SWAP POSITIONS.—The Commission and the Commodity Futures Trading Commission may by joint notice-and-comment rulemaking or order exempt any security-based swap, group, category, type, or class of security-based swap entered into on or before the date of enactment of this Act. In determining whether an exemption is appropriate, the Commission and the Commodity Futures Trading Commission shall take into account the notional value, the tenor, and the risk to the financial stability of the United States posed by the underlying security-based swap, group, category, type, or class of security-based swap.

“(D) AFFILIATE TRANSACTIONS.—The Commission shall not impose minimum margin requirements on security-based swap transactions in which one counterparty directly or indirectly controls, is controlled by, or is under common control with the other counterparty, provided, however, that the Commission, jointly with the Financial Stability Oversight Council, may determine, by notice-and-comment rulemaking, that transactions between certain parties under common control are subject to the minimum margin requirements imposed by the Commission under this clause.

“(3) SPECIAL MARGIN REQUIREMENTS FOR UNCLEARED SECURITY-BASED SWAP TRANSACTIONS INVOLVING A SWAP PARTICIPANT WITH A SUBSTANTIAL NET UNCOLLATERALIZED SECURITY-BASED SWAP POSITION.—If a swap participant has a substantial net uncollateralized swap position, any subsequent swap transaction, regardless of whether the swap participant's counterparty is a swap participant, shall be subject to—

“(A) any applicable clearing requirement under section 17D(a); and

“(B) any applicable margin requirements that the Commission has prescribed under paragraph (2).

“(4) SUBSTANTIAL NET UNCOLLATERALIZED POSITION.—

“(A) IN GENERAL.—From time to time, the Financial Stability Oversight Council shall define, by rule or regulation, the term ‘substantial net uncollateralized position’ by identifying the level of uncollateralized positions in swaps that a swap participant can hold without posing a threat to the financial system stability of the United States.

“(B) RELIANCE ON ECONOMIC ANALYSIS.—In making determinations under this subsection, the Commission and the Board shall rely on economic analysis provided by economists of the Commission and economists of the Board.

“(n) REPORTING AND RECORDKEEPING.—With respect to its swap business, each swap participant registered with the Commission—

“(1) shall make such reports as are required by the Commission, jointly with the Commodity Futures Trading Commission through notice-and-comment rulemaking;

“(2)(A) for which there is a prudential regulator, shall keep books and records in such form and manner and for such period as may be prescribed by the prudential regulator; and

“(B) for which there is no prudential regulator, shall keep books and records in such form and manner and for such period as is prescribed by the Commission, jointly with the Commodity Futures Trading Commission through notice-and-comment rulemaking; and

“(3) shall keep books and records described in paragraph (2)(B) open to inspection and examination by any representative of the Commission.

“(o) BUSINESS CONDUCT STANDARDS AND REQUIREMENTS.—With respect to its swap business, each swap participant—

“(1) for which there is a prudential regulator, shall comply with such business conduct standards and requirements as the prudential regulator may impose; and

“(2) for which there is no prudential regulator, shall comply with such business conduct standards and requirements as the Commission, jointly with the Commodity Futures Trading Commission through notice-and-comment rulemaking, shall prescribe. The business conduct requirements prescribed under this paragraph shall—

“(A) establish the standard of care required for a swap participant to verify that any counterparty meets the eligibility standards for an eligible contract participant; and

“(B) require disclosure by the swap participant to any counterparty to the swap (other than a counterparty that is a swap participant) of—

“(i) information about the material risks and characteristics of the security-based swap; and

“(ii) any material conflicts of interest that the swap participant may have in connection with the security-based swap.

“(p) DOCUMENTATION AND BACK OFFICE STANDARDS.—Each swap participant registered with the Commission—

“(1) for which there is a prudential regulator, shall comply with such documentation and back office standards as the prudential regulator may impose; and

“(2) for which there is no prudential regulator, shall conform with such standards as the Commission, jointly with the Commodity Futures Trading Commission through notice-and-comment rulemaking, may prescribe that relate to timely and accurate confirmation, processing, netting, documentation, and valuation of all security-based swaps.

“(q) CONFIDENTIALITY.—

“(1) IN GENERAL.—Notwithstanding any other provision of law, the Commission may not be compelled to disclose any information required by Commission rule or regulation to be reported to the Commission under this subsection, except that nothing in this paragraph authorizes the Commission to withhold information from Congress, or prevent the Commission from complying with a request for information from any other Federal department or agency requesting information for purposes within the scope of its jurisdiction, or complying with an order of a court of the United States in an action brought by the United States or the Commission.

“(2) RULE OF CONSTRUCTION.—For purposes of section 552 of title 5, United States Code, this subsection shall be considered a statute described in subsection (b)(3)(B) of such section 552.

“(r) SEGREGATION REQUIREMENTS FOR INITIAL MARGIN.—

“(1) SEGREGATION OF INITIAL MARGIN.—

“(A) NOTIFICATION OF RIGHT TO SEGREGATE INITIAL MARGIN.—A swap participant shall notify its counterparty before entering into a security-based swap transaction of the right of the counterparty to require segregation of the funds or other property supplied as initial margin for the purpose of margining, guaranteeing, or securing the obligations of the counterparty.

“(B) SEGREGATION AND MAINTENANCE OF INITIAL MARGIN.—At the request, made before entering into a security-based swap transaction, of a counterparty that provides funds or other property as initial margin to a swap participant for the purpose of margining, guaranteeing, or securing the obligations of the counterparty, the swap participant shall—

“(i) segregate the funds or other property for the benefit of the counterparty; and

“(ii) in accordance with such rules and regulations as the Commission may promulgate jointly with the Commodity Futures Trading Commission, maintain the funds or other property in a segregated account separate from the assets and other interests of the swap participant.

“(C) NOTIFICATION OF EXCESS VARIATION MARGIN.—Pursuant to rules and regulations adopted by the Commission, a swap participant who received funds or other property shall notify any counterparty who provided such funds or other property if the swap participant is holding excess net variation margin from that counterparty.

“(2) APPLICABILITY.—The requirements described in paragraph (1) shall—

“(A) apply only to a security-based swap between a counterparty and a swap participant that is not submitted for clearing to a clearing agency;

“(B) not apply to variation margin payments; and

“(C) not preclude any commercial arrangement regarding—

“(i) the investment of segregated funds or other property that may only be invested in such investments as the Commission may permit by rule or regulation; and

“(ii) the related allocation of gains and losses resulting from any investment of the segregated funds or other property.

“(3) USE OF INDEPENDENT THIRD-PARTY CUSTODIANS.—Each segregated account described in paragraph (1), if requested by the counterparty, may be—

“(A) carried by an independent third-party custodian; and

“(B) designated as a segregated account for and on behalf of the counterparty.

“(4) REPORTING REQUIREMENT.—If a counterparty does not choose to require segregation of the funds or other property supplied as initial margin for the purpose of margining, guaranteeing, or securing the obligations of the counterparty, the swap participant shall report to the counterparty of the swap participant on a quarterly basis that the back office procedures of the swap participant relating to initial margin and collateral requirements are in compliance with the agreement of the counterparties.”.

**SEC. 766. LARGE SECURITY-BASED SWAP TRADER REPORTING.**

The Securities Exchange Act of 1934 is amended by inserting after section 10A (15 U.S.C. 78j-1) the following:

**“SEC. 10B. LARGE SECURITY-BASED SWAP TRADER REPORTING.**

“(a) IN GENERAL.—A person that buys or sells a security-based swap shall file or cause to be filed with the Commission a report, if—

“(1) such person directly or indirectly buys or sells a particular security-based swap or class of security-based swap during any day equal to or in excess of any daily reporting threshold that has been fixed, by rule or reg-

ulation, with respect to a particular security-based swap or class of security-based swap by the Commission; or

“(2) such person directly or indirectly has or obtains a net position in such security-based swap or class of security-based swap equal to or in excess of any net position reporting threshold that has been fixed, by rule or regulation, with respect to that particular security-based swap or class of security-based swap by the Commission.

“(b) REPORT.—Each report required under subsection (a) shall—

“(1) be in such form and be filed at such time as the Commission shall prescribe, by rule or regulation; and

“(2) contain such information regarding any position or positions in such security-based swap and any group or index of securities on which such security-based swap is based or is referenced, or to which such security-based swap is related, or as to which the issuer of such security is referenced and any other instrument relating to such security or group or index of securities.

“(c) DETERMINATION OF REPORTING THRESHOLDS.—

“(1) CHIEF ECONOMIST.—In determining the reporting thresholds set forth in subsection (a), the Commission shall rely on economic analysis provided by the Chief Economist of the Commission.

“(2) CONSIDERATIONS.—The economic analysis provided under paragraph (1) shall take into account—

“(A) the market oversight benefits and the costs to market participants from preparing reports; and

“(B) the costs to the Commission from processing reports.”.

**SEC. 767. CERTAIN REPORTING REQUIREMENTS.**

(a) BENEFICIAL OWNERSHIP REPORTING.—Section 13 of the Securities Exchange Act of 1934 (15 U.S.C. 78m) is amended—

(1) in subsection (d), by adding at the end the following:

“(7) For purposes of this subsection, the Commission may determine by rule or regulation that a person is deemed to have acquired beneficial ownership of an equity security upon the purchase or sale of a swap that results in the person acquiring voting or control rights equivalent to those arising from beneficial ownership of the equity security.”; and

(2) in subsection (g), by adding at the end the following:

“(7) For purposes of this subsection, the Commission may determine by rule or regulation that a person is deemed to have acquired beneficial ownership of an equity security upon the purchase or sale of a swap that results in the person acquiring voting or control rights equivalent to those arising from beneficial ownership of the equity security.”.

(b) INSTITUTIONAL INVESTMENT MANAGER REPORTING.—Section 13(f)(5) of the Securities Exchange Act of 1934 (15 U.S.C. 78m(f)(5)) is amended by adding at the end the following:

“(C) For purposes of this subsection, an account shall be deemed to be holding equity securities of a class described in subsection (d)(1), if the account holds swaps that the Commission has determined, by rule or regulation, result in the person acquiring voting or control rights equivalent to those arising from beneficial ownership of the equity security.”.

**SEC. 768. PROHIBITION OF MARKET MANIPULATION, FRAUD, AND OTHER MARKET ABUSES.**

(a) RULEMAKING AUTHORITY TO PREVENT FRAUD, MANIPULATION, AND DECEPTIVE CONDUCT IN SECURITY-BASED SWAPS.—Section 9 of the Securities Exchange Act of 1934 (15 U.S.C. 78i) is amended—



(1) in the section heading, by inserting “**AND SECURITY-BASED SWAP**” after “**SECURITY**”; and

(2) by adding at the end the following:

“(j) **ABUSES RELATED TO SECURITY-BASED SWAPS.**—It shall be unlawful for any person, directly or indirectly, by the use of any means or instrumentality of interstate commerce or of the mails, or of any facility of any national securities exchange, to effect any transaction in, or to induce or attempt to induce the purchase or sale of, any security-based swap, in connection with which such person engages in any fraudulent, deceptive, or manipulative act or practice, makes any fictitious quotation, or engages in any transaction, practice, or course of business which operates as a fraud or deceit upon any person. The Commission shall, for purposes of this subsection, by rule or regulation, define and prescribe means reasonably designed to prevent, such transactions, acts, practices, and courses of business as are fraudulent, deceptive, or manipulative, and such quotations as are fictitious.”

(b) **ADDITIONS OF SWAPS TO CERTAIN ANTI-MANIPULATION PROVISIONS.**—Section 9(b) of the Securities Exchange Act of 1934 (15 U.S.C. 78i(b)) is amended by striking paragraphs (1) through (3) and inserting the following:

“(1) any transaction in connection with any security, whereby any party to such transaction acquires—

“(A) any put, call, straddle, or other option or privilege of buying the security from or selling the security to another without being bound to do so;

“(B) any security futures product on the security; or

“(C) any swap involving the security or the issuer of the security;

“(2) any transaction in connection with any security with relation to which he has, directly or indirectly, any interest in any—

“(A) such put, call, straddle, option, or privilege;

“(B) such security futures product; or

“(C) such swap; or

“(3) any transaction in any security for any account that the person has reason to believe has, and that actually has, directly or indirectly, any interest in any—

“(A) such put, call, straddle, option, or privilege;

“(B) such security futures product with relation to such security; or

“(C) any swap involving such security or the issuer of such security.”

**SEC. 769. STATE GAMING AND BUCKET SHOP LAWS.**

Section 28(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78bb(a)) is amended to read as follows:

“(a) **DAMAGES AMOUNTS.**—

“(1) **ACTUAL DAMAGES.**—Except as provided in subsection (f), the rights and remedies provided by this title shall be in addition to any and all other rights and remedies that may exist at law or in equity, but no person permitted to maintain a suit for damages under the provisions of this title shall recover, through satisfaction of judgment in 1 or more actions, a total amount in excess of the actual damages to such person on account of the act complained of. Except as otherwise specifically provided in this title, nothing in this title shall affect the jurisdiction of the securities commission (or any agency or officer performing like functions) of any State over any security or any person, insofar as it does not conflict with the provisions of this title or the rules and regulations thereunder.

“(2) **APPLICABILITY OF CERTAIN STATE LAWS.**—No State law which prohibits or regulates the making or promoting of wagering or gaming contracts, or the operation of

‘bucket shops’ or other similar or related activities, shall invalidate—

“(A) any put, call, straddle, option, privilege, or other security subject to this title (except any security that has a pari-mutual payout or otherwise is determined by the Commission, acting by rule, regulation, or order, to be appropriately subject to such laws), or apply to any activity which is incidental or related to the offer, purchase, sale, exercise, settlement, or closeout of any such security;

“(B) any security-based swap between eligible contract participants; or

“(C) any security-based swap effected on a national securities exchange registered pursuant to section 6(b).

“(3) **LIMITATION.**—Notwithstanding paragraph (2), no provision of State law regarding the offer, sale, or distribution of securities shall apply to any transaction in a security futures product, except that this paragraph may not be construed as limiting any State antifraud law of general applicability.”

**SEC. 770. PROTECTIONS FOR MARKETING SECURITY-BASED SWAPS AND LISTING STANDARDS.**

Section 6 of the Securities Exchange Act of 1934 (15 U.S.C. 78f) is amended by adding at the end the following:

“(1) **TRADING IN SECURITY-BASED SWAPS.**—

“(1) **IN GENERAL.**—It shall be unlawful for any person to effect a transaction in a security-based swap with or for a person that is not an eligible contract participant, unless such transaction is effected on a national securities exchange registered pursuant to subsection (b).

“(2) **LISTING STANDARDS REQUIRED.**—A national securities exchange or a national securities association registered pursuant to section 15A(a) may trade security-based swaps that conform with listing standards that such exchange or association files with the Commission under section 19(b).”

**SEC. 771. ENFORCEABILITY OF SECURITY-BASED SWAPS.**

Section 29(b) of the Securities Exchange Act of 1934 (15 U.S.C. 78cc(b)) is amended by striking “and (B) that no contract” and inserting the following: “(B) that no agreement, contract, or transaction that is a security-based swap shall be void, voidable, or unenforceable by either party to such security-based swap, and no party thereto shall be entitled to rescind, or recover any payment made with respect to, such security-based swap under this section or any other provision of securities laws based solely on the failure of either party to the agreement, contract, or transaction to satisfy its respective obligations under sections 6(1), 13, 15(b), 17, and 17C of this title with respect to such security-based swap, and (C) that no contract”.

**SA 3817.** Mr. WHITEHOUSE submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1171, between lines 5 and 6, insert the following:

**SEC. 989C. PREVENTING BLANK CHECK BAILOUTS.**

(a) **SHORT TITLE.**—This section may be cited as the “Preventing Blank Check Bailouts Act of 2010”.

(b) **DEFINITIONS.**—In this section:

(1) **COVERED ENTITY.**—The term “covered entity”—

(A) means a corporation, partnership, association, trust, firm, joint stock company, or other business entity that—

(i) has outstanding not less than \$10,000,000,000 in Government assistance; or

(ii) receives Government assistance for the protection of the public; and

(B) does not include a State, a political subdivision of a State, or an entity owned or controlled by a State or a political subdivision of a State.

(2) **EXECUTIVE COMPENSATION.**—The term “executive compensation” includes wages, salary, deferred compensation, benefits, retirement arrangements, options, bonuses, office fixtures, goods and other property, travel, entertainment or vacation expenses, and forms of compensation, obligation, or expense that are not routinely provided to all other employees of a covered entity.

(3) **GOVERNMENT ASSISTANCE.**—The term “Government assistance” means any grants, gifts, loans, equity or debt purchases, or other investments by the United States made or provided to prevent the insolvency of the recipient for the protection of the public.

(4) **TAXPAYER PROTECTION ACTION.**—The term “taxpayer protection action” means a civil action brought under subsection (c)(1).

(c) **TAXPAYER PROTECTION ACTIONS.**—

(1) **IN GENERAL.**—The district courts of the United States shall have jurisdiction of a civil action brought by the Attorney General of the United States against a covered entity seeking the abrogation of contracts of the covered entity.

(2) **CONSULTATION.**—The Attorney General shall consult with the President and the Secretary of the Treasury before bringing a taxpayer protection action.

(3) **REMEDIES.**—

(A) **IN GENERAL.**—In a taxpayer protection action, the court may abrogate contracts of the covered entity, including contracts relating to executive compensation, in accordance with subparagraph (B), if the court determines that a covered entity—

(i) would have become insolvent if the covered entity had not received the Government assistance outstanding to or in the covered entity; or

(ii) would become insolvent if the covered entity does not receive Government assistance.

(B) **CONTRACTS TO BE ABROGATED.**—In evaluating the contracts of a covered entity under this paragraph, a court shall apply a standard to the contracts that seeks to approximate the outcome that would have resulted for the parties to the contract if the covered entity—

(i) had not received the Government assistance; and

(ii) had filed a petition under chapter 7 of title 11, United States Code.

(4) **INDIVIDUALS AND ENTITIES AFFECTED.**—If the property rights of an individual or entity will be affected by a taxpayer protection action, the individual or entity may—

(A) intervene as a matter of right in the taxpayer protection action; and

(B) upon intervening, assert any claim relating to the property rights of the individual or entity, including a claim—

(i) relating to rights protected under the due process clause of the fifth amendment to the Constitution of the United States or the due process clause of section 1 of the 14th

amendment to the Constitution of the United States; or

(ii) that the covered entity is not insolvent or would not have become insolvent if the covered entity had not received the Government assistance.

**SA 3818.** Mr. MENENDEZ (for himself and Mr. MERKLEY), submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1068, strike line 10 and all that follows through page 1069, line 6, and insert the following:

**SEC. 955. EMPLOYEE HEDGING PROHIBITED.**

Section 12 of the Securities Exchange Act of 1934 (15 U.S.C. 78l) is amended by adding at the end the following:

“(m) HEDGING BY OFFICERS AND DIRECTORS PROHIBITED.—

“(1) DEFINITIONS.—In this subsection—

“(A) the term ‘covered employee’ means—

“(i) an officer or director of an issuer of a class of securities registered under this section; and

“(ii) an employee of an issuer of a class of securities registered under this section who receives from the issuer annual wages of \$1,000,000 or more;

“(B) the term ‘related person’ means a related person of an officer, director, or employee described in subparagraph (A), as defined by the Commission, by rule; and

“(C) the term ‘wages’ has the same meaning as in section 3121(a) of the Internal Revenue Code of 1986, without regard to paragraph (1) thereof.

“(2) PROHIBITION.—A covered employee or related person may not—

“(A) purchase or sell a security (other than a security beneficially owned by the covered employee that is issued by the issuer that employs the covered employee or any affiliate of the issuer), derivative, or other financial product that in any way hedges or limits the financial exposure of the covered employee to declines in the market value of any security beneficially owned by the covered employee that is issued by the issuer that employs the covered employee or any affiliate of the issuer; or

“(B) enter into an agreement with any third party in which a security issued by the issuer that employs the covered employee is a material term of the agreement, if the agreement in any way hedges or limits the financial exposure of the covered employee to declines in the market value of any security beneficially owned by the covered employee that is issued by the issuer that employs the covered employee or any affiliate of the issuer.”.

**SA 3819.** Mr. BROWN of Ohio submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to

fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 191, after line 24, insert the following new subparagraphs after subparagraph (B) and redesignate the subsequent subparagraphs:

(C) Wages, salaries, or commissions, including vacation, severance, and sick leave pay earned by an individual (other than management responsible for the failed condition of the covered financial company who have been removed), but only to the extent of \$11,725 for each individual (as indexed for inflation by regulation of the Corporation) earned within 180 days before the appointment of the Corporation as receiver.

(D) Contributions owed to employee benefit plans arising from services rendered within 180 days before the appointment of the Corporation as receiver to the extent of the number of employees covered by each such plan multiplied by \$11,725 (as indexed for inflation by regulation of the Corporation), less the aggregate amount paid to such employees under subparagraph (C) plus the aggregate amount paid by the receivership on behalf of such employees to any other employee benefit plan.

**SA 3820.** Mr. BROWN of Ohio submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 235, between lines 13 and 14, insert the following new subparagraph after subparagraph (C) and redesignate the subsequent subparagraph:

(D) SERVICES PERFORMED UNDER A COLLECTIVE BARGAIN AGREEMENT AFTER APPOINTMENT AND PRIOR TO REPUDIATION.—If, in the case of any collective bargaining agreement between a labor organization and a covered financial company, the Corporation as receiver accepts performance of services subject to such agreement before making any determination to exercise the right of repudiation of such collective bargaining agreement under this section—

(i) the persons covered by such collective bargaining agreement shall be paid under the terms of such agreement for the services performed; and

(ii) the amount of such payment shall be treated as an administrative expense of the receivership.

**SA 3821.** Mr. BROWN of Ohio submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services

practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1044, between lines 2 and 3, insert the following:

**SEC. 939D. EFFECT OF RULE 436(G).**

Section 220.436(g) of title 17, Code of Federal Regulations, commonly referred to as “Rule 436(g) under the Securities Act of 1933”, shall have no force or effect.

**SA 3822.** Mr. DODD (for himself and Mr. SHELBY) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 111, line 7, insert “(a) IN GENERAL.—” before “In”.

On page 114, line 14, after “(iii)” insert “that is predominantly engaged in activities that the Board of Governors has determined are financial in nature or incidental thereto for purposes of section 4(k) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k))”.

On page 114, line 21, after “(12 U.S.C. 2001 et seq.)” insert “, a governmental entity, or a regulated entity, as defined under section 1303 of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4502(20))”.

On page 115, strike lines 18 through 20, and insert the following:

(15) COURT.—The term “Court” means the United States District Court for the District of Columbia.

On page 115, between lines 22 and 23, insert the following:

(b) DEFINITIONAL CRITERIA.—For purpose of the definition of the term “financial company” under subsection (a)(10), no company shall be deemed to be predominantly engaged in activities that the Board of Governors has determined are financial in nature or incidental thereto for purposes of section 4(k) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k)), if the consolidated revenues of such company from such activities constitute less than 85 percent of the total consolidated revenues of such company, as the Corporation, in consultation with the Secretary, shall establish by regulation. In determining whether a company is a financial company under this title, the consolidated revenues derived from the ownership or control of a depository institution shall be included.

On page 115, line 23, strike “ORDERLY LIQUIDATION AUTHORITY PANEL” and insert “JUDICIAL REVIEW”.

On page 115, strike line 24 and all that follows through page 116, line 16.

On page 116, line 17, strike “(b)” and insert “(a)”.

On page 116, strike lines 18 through 20, and insert the following:

(1) PETITION TO DISTRICT COURT.—

(A) DISTRICT COURT REVIEW.—

On page 116, strike line 21 and all that follows through page 117, line 4, and insert the following:

(i) PETITION TO DISTRICT COURT.—Subsequent to a determination by the Secretary under section 203 that a financial company satisfies the criteria in section 203(b), the Secretary shall notify the Corporation and

the covered financial company. If the board of directors (or body performing similar functions) of the covered financial company acquiesces or consents to the appointment of the Corporation as a receiver, the Secretary shall appoint the Corporation as a receiver. If the board of directors (or body performing similar functions) of the covered financial company does not acquiesce or consent to the appointment of the Corporation as receiver, the Secretary shall petition the United States District Court for the District of Columbia for an order authorizing the Secretary to appoint the Corporation as a receiver.

On page 117, line 9, strike "Panel" and insert "Court".

On page 117, line 13, strike "Panel" and insert "Court".

On page 117, beginning on line 16, strike "within 24 hours of receipt of the petition filed by the Secretary."

On page 117, line 21, strike "is supported" and all that follows through line 22, and insert "and satisfies the definition of a financial company under section 201(10) is arbitrary and capricious."

On page 117, line 24, strike "Panel" and insert "Court".

On page 118, line 2, insert "and satisfies the definition of a financial company under section 201(10)" after "danger of default".

On page 118, lines 3 and 4, strike "is supported by substantial evidence" and insert "is not arbitrary and capricious".

On page 118, line 4, strike "Panel" and insert "Court".

On page 118, lines 9 and 10, strike "is not supported by substantial evidence" and insert "is arbitrary and capricious".

On page 118, line 10, strike "Panel" and insert "Court".

On page 118, between lines 16 and 17, insert the following:

(V) PETITION GRANTED BY OPERATION OF LAW.—If the Court does not make a determination within 24 hours of receipt of the petition—

(I) the petition shall be granted by operation of law;

(II) the Secretary shall appoint the Corporation as receiver; and

(III) liquidation under this title shall automatically and without further notice or action be commenced and the Corporation may immediately take all actions authorized under this title.

On page 118, line 18, strike "Panel" and insert "Court".

On page 118, line 23, strike "Panel" and insert "Court".

On page 119, line 1, strike "Panel" and insert "Court".

On page 119, line 12, strike "PANEL" and insert "DISTRICT COURT".

On page 119, line 16, strike "Third Circuit" and insert "District of Columbia Circuit".

On page 119, line 17, strike "Panel" and insert "Court".

On page 119, line 23, strike "Panel" and insert "Court".

On page 120, strike lines 16 through 17 and insert "default and satisfies the definition of a financial company under section 201(10) is arbitrary and capricious."

On page 121, lines 19 and 20, strike "is supported by substantial evidence" and insert "and satisfies the definition of a financial company under section 201(10) is arbitrary and capricious".

On page 121, line 21, strike "(c)" and insert "(b)".

On page 121, line 24, strike "Panel" and insert "Court".

On page 122, line 5, strike "subsection (b)(1)" and all that follows through line 9, and insert "subsection (a)(1)."

On page 122, strike lines 14 through 16.

On page 122, line 17, strike "(C)" and insert "(A)".

On page 122, line 19, strike "(D)" and insert "(B)".

On page 122, line 21, strike "(E)" and insert "(C)".

On page 122, line 23, strike "(F)" and insert "(D)".

On page 123, line 1, strike "(d)" and insert "(c)".

On page 123, between lines 14 and 15, insert the following:

(D) TIME LIMIT ON RECEIVERSHIP AUTHORITY.—

(1) BASELINE PERIOD.—Any appointment of the Corporation as receiver under this section shall terminate at the end of the 3-year period beginning on the date on which such appointment is made.

(2) EXTENSION OF TIME LIMIT.—The time limit established in paragraph (1) may be extended by the Corporation for up to 1 additional year, if the Chairperson of the Corporation determines and certifies in writing to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives that continuation of the receivership is necessary—

(A) to—

(i) maximize the net present value return from the sale or other disposition of the assets of the covered financial company; or

(ii) minimize the amount of loss realized upon the sale or other disposition of the assets of the covered financial company; and

(B) to protect the stability of the financial system of the United States.

(3) SECOND EXTENSION OF TIME LIMIT.—

(A) IN GENERAL.—The time limit under this subsection, as extended under paragraph (2), may be extended for up to 1 additional year, if the Chairperson of the Corporation, with the concurrence of the Secretary, submits the certifications described in paragraph (2).

(B) ADDITIONAL REPORT REQUIRED.—Not later than 30 days after the date of commencement of the extension under subparagraph (A), the Corporation shall submit a report to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives describing the need for the extension and the specific plan of the Corporation to conclude the receivership before the end of the second extension.

(4) ONGOING LITIGATION.—The time limit under this subsection, as extended under paragraph (3), may be further extended solely for the purpose of completing ongoing litigation in which the Corporation as receiver is a party, provided that the appointment of the Corporation as receiver shall terminate not later than 90 days after the date of completion of such litigation, if—

(A) the Council determines that the Corporation used its best efforts to conclude the receivership in accordance with its plan before the end of the time limit described in paragraph (3);

(B) the Council determines that the completion of longer-term responsibilities in the form of ongoing litigation justifies the need for an extension; and

(C) the Corporation submits a report approved by the Council not later than 30 days after the date of the determinations by the Council under subparagraphs (A) and (B) to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives, describing—

(i) the ongoing litigation justifying the need for an extension; and

(ii) the specific plan of the Corporation to complete the litigation and conclude the receivership.

(5) REGULATIONS.—The Corporation may issue regulations governing the termination of receiverships under this title.

(6) NO LIABILITY.—The Corporation and the Deposit Insurance Fund shall not be liable for unresolved claims arising from the receivership after the termination of the receivership.

On page 123, line 21, strike "Panel" and insert "Court".

On page 124, line 11, strike "Panel" and insert "Court".

On page 126, between lines 9 and 10, insert the following:

(G) STUDY OF PROMPT CORRECTIVE ACTION IMPLEMENTATION BY THE APPROPRIATE FEDERAL AGENCIES.—

(1) STUDY.—The Comptroller General of the United States shall conduct a study regarding the implementation of prompt corrective action by the appropriate Federal banking agencies.

(2) ISSUES TO BE STUDIED.—In conducting the study under paragraph (1), the Comptroller General shall evaluate—

(A) the effectiveness of implementation of prompt corrective action by the appropriate Federal banking agencies and the resolution of insured depository institutions by the Corporation; and

(B) ways to make prompt corrective action a more effective tool to resolve the insured depository institutions at the least possible long-term cost to the Deposit Insurance Fund.

(3) REPORT TO COUNCIL.—Not later than 1 year after the date of enactment of this Act, the Comptroller General shall submit a report to the Council on the results of the study conducted under this subsection.

(4) COUNCIL REPORT OF ACTION.—Not later than 6 months after the date of receipt of the report from the Comptroller General under paragraph (3), the Council shall submit a report to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives on actions taken in response to the report, including any recommendations made to the Federal primary financial regulatory agencies under section 120.

On page 128, line 9, strike "and".

On page 128, line 12, strike the period at the end and insert "; and".

On page 128, between lines 12 and 13, insert the following:

(G) an evaluation of whether the company satisfies the definition of a financial company under section 201.

On page 128, line 16, strike "202(b)(1)(A)" and insert "202(a)(1)(A)".

On page 129, line 17, strike "and".

On page 129, line 21, strike the period at the end and insert "; and".

On page 129, between lines 21 and 22, insert the following:

(7) the company satisfies the definition of a financial company under section 201.

On page 132, strike lines 3 through 17, and insert the following:

(A) IN GENERAL.—Not later than 60 days after the date of appointment of the Corporation as receiver for a covered financial company, the Corporation shall file a report with the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives—

(i) setting forth information on the financial condition of the covered financial company as of the date of the appointment, including a description of its assets and liabilities;

(ii) describing the plan of, and actions taken by, the Corporation to wind down the covered financial company;

(iii) explaining each instance in which the Corporation waived any applicable requirements of part 366 of title 12, Code of Federal Regulations (or any successor thereto) with respect to conflicts of interest by any person in the private sector who was retained to provide services to the Corporation in connection with such receivership;

(iv) describing the reasons for the provision of any funding to the receivership out of the Fund;

(v) setting forth the expected costs of the orderly liquidation of the covered financial company;

(vi) setting forth the identity of any claimant that is treated in a manner different from other similarly situated claimants under subsection (b)(4), (d)(4), or (h)(5)(E), the amount of any additional payment to such claimant under subsection (d)(4), and the reason for any such action; and

(vii) which report the Corporation shall publish on an online website maintained by the Corporation, subject to maintaining appropriate confidentiality.

On page 132, between lines 22 and 23, insert the following:

(C) CONGRESSIONAL TESTIMONY.—The Corporation and the primary financial regulatory agency, if any, of the financial company for which the Corporation was appointed receiver under this title shall appear before Congress, if requested, not later than 30 days after the date on which the Corporation first files the reports required under subparagraph (A).

On page 135, line 15, strike “section 202(b)” and insert “section 202(a)”.

On page 136, line 9, strike “with the strong presumption” and insert “so”.

On page 138, line 16, insert after the period the following: “All funds provided by the Corporation under this subsection shall have a priority of claims under subparagraph (A) or (B) of section 210(b)(1), as applicable, including funds used for—

“(1) making loans to, or purchasing any debt obligation of, the covered financial company or any covered subsidiary;

“(2) purchasing or guaranteeing against loss the assets of the covered financial company or any covered subsidiary, directly or through an entity established by the Corporation for such purpose;

“(3) assuming or guaranteeing the obligations of the covered financial company or any covered subsidiary to 1 or more third parties;

“(4) taking a lien on any or all assets of the covered financial company or any covered subsidiary, including a first priority lien on all unencumbered assets of the covered financial company or any covered subsidiary to secure repayment of any transactions conducted under this subsection;

“(5) selling or transferring all, or any part, of such acquired assets, liabilities, or obligations of the covered financial company or any covered subsidiary; and

“(6) making payments pursuant to subsections (b)(4), (d)(4), and (h)(5)(E) of section 210.”.

On page 138, line 15, strike “section 210(n)(13)” and insert “section 210(n)(11)”.

On page 147, line 3, insert before the period the following: “, and address the potential for conflicts of interest between or among individual receiverships established under this title or under the Federal Deposit Insurance Act”.

On page 187, line 18, strike “(B), and (C)” and insert “(B), (C), and (D)”.

On page 187, line 20, strike “(D)” and insert “(E)”.

On page 192, insert before line 1 the following:

(C) Wages, salaries, or commissions, including vacation, severance, and sick leave

pay earned by an individual (other than an individual described in subparagraph (G)), but only to the extent of \$11,725 for each individual (as indexed for inflation, by regulation of the Corporation) earned not later than 180 days before the date of appointment of the Corporation as receiver.

(D) Contributions owed to employee benefit plans arising from services rendered not later than 180 days before the date of appointment of the Corporation as receiver, to the extent of the number of employees covered by each such plan, multiplied by \$11,725 (as indexed for inflation, by regulation of the Corporation), less the aggregate amount paid to such employees under subparagraph (C), plus the aggregate amount paid by the receivership on behalf of such employees to any other employee benefit plan.

On page 192, line 1, strike “(C)” and insert “(E)”.

On page 192, beginning on line 3, strike “(D) or (E)” and insert “(F), (G), or (H)”.

On page 192, line 5, strike “(D)” and insert “(F)”.

On page 192, between lines 7 and 8, insert the following:

(G) Any wages, salaries, or commissions including vacation, severance, and sick leave pay earned, owed to senior executives and directors of the covered financial company.

On page 192, line 7, strike “subparagraph (E))” and insert “subparagraph (G) or (H))”.

On page 192, line 8, strike “(E)” and insert “(H)”.

On page 193, line 18, strike “(ii)” and insert the following:

“(i) to initiate and continue operations essential to implementation of the receivership or any bridge financial company;

“(iii)”.

On page 228, line 17, strike “5th” and insert “3rd”.

On page 236, line 20, strike “5th” and insert “3rd”.

On page 237, line 14, strike “5th” and insert “3rd”.

On page 240, line 8, strike “section 202(c)(1)” and insert “section 202(a)(1)”.

On page 246, strike line 21 and all the following through page 247, line 5, and insert the following:

(B) LIMITATIONS.—

(i) PROHIBITION.—The Corporation shall not make any payments or credit amounts to any claimant or category of claimants that would result in any claimant receiving more than the face value amount of any claim that is proven to the satisfaction of the Corporation.

(ii) NO OBLIGATION.—Notwithstanding any other provision of Federal or State law, or the Constitution of any State, the Corporation shall not be obligated, as a result of having made any payment under subparagraph (A) or credited any amount described in subparagraph (A) to or with respect to, or for the account, of any claimant or category of claimants, to make payments to any other claimant or category of claimants.

On page 254, line 24, strike “(13)” and insert “(11)”.

On page 260, line 4, strike “subsection (o)(1)(E)(ii))” and insert “subsection (o)(1)(D)(ii))”.

On page 263, line 16, strike “(13)” and insert “(11)”.

On page 278, line 5, strike “(9)” and insert “(6)”.

On page 278, line 10, strike “(9)” and insert “(6)”.

On page 278, strike line 18 and all that follows through page 279, line 20.

On page 279, line 21, strike “(8)” and insert “(4)”.

On page 280, line 5, strike “(9)” and insert “(5)”.

On page 281, line 6, strike the period and insert the following: “, plus an interest rate

surcharge to be determined by the Secretary, which shall be greater than the difference between—

“(i) the current average rate on an index of corporate obligations of comparable maturity; and

“(ii) the current average rate on outstanding marketable obligations of the United States of comparable maturity.”.

On page 281, strike line 20 and all that follows through page 282, line 8, and insert the following:

(6) MAXIMUM OBLIGATION LIMITATION.—The Corporation may not, in connection with the orderly liquidation of a covered financial company, issue or incur any obligation, if, after issuing or incurring the obligation, the aggregate amount of such obligations outstanding under this subsection for each covered financial company would exceed—

(A) an amount that is equal to 10 percent of the total consolidated assets of the covered financial company, based on the most recent financial statement available, during the 30-day period immediately following the date of appointment of the Corporation as receiver (or a shorter time period if the Corporation has calculated the amount described under subparagraph (B)); and

(B) the amount that is equal to 90 percent of the fair value of the total consolidated assets of each covered financial company that are available for repayment, after the time period described in subparagraph (A).

On page 282, line 9, strike “(11)” and insert “(7)”.

On page 282, strike lines 14 through 19.

On page 282, line 20, strike “(13)” and insert “(8)”.

On page 283, strike lines 5 through 14 and insert the following:

(i) the authorities of the Corporation contained in this title shall not be used to assist the Deposit Insurance Fund or to assist any financial company under applicable law other than this Act;

(ii) the authorities of the Corporation relating to the Deposit Insurance Fund, or any other responsibilities of the Corporation under applicable law other than this title, shall not be used to assist a covered financial company pursuant to this title; and

(iii) the Deposit Insurance Fund may not be used in any manner to otherwise circumvent the purposes of this title.

On page 283, line 24, strike “(14)” and insert “(9)”.

On page 284, line 6, insert “, including taking any actions specified” before “under 204(d)”.

On page 284, line 7, insert before the period “, and payments to third parties”.

On page 284, between lines 10 and 11, insert the following:

(10) IMPLEMENTATION EXPENSES.—

(A) IN GENERAL.—Reasonable implementation expenses of the Corporation incurred after the date of enactment of this Act shall be treated as expenses of the Council.

(B) REQUESTS FOR REIMBURSEMENT.—The Corporation shall periodically submit a request for reimbursement for implementation expenses to the Chairperson of the Council, who shall arrange for prompt reimbursement to the Corporation of reasonable implementation expenses.

(C) DEFINITION.—As used in this paragraph, the term “implementation expenses”—

(i) means costs incurred by the Corporation beginning on the date of enactment of this Act, as part of its efforts to implement this title that do not relate to a particular covered financial company; and

(ii) includes the costs incurred in connection with the development of policies, procedures, rules, and regulations and other planning activities of the Corporation consistent with carrying out this title.

On page 284, strike line 13 and all that follows through page 285, line 2.

On page 285, line 3, strike "(B)" and insert "(A)".

On page 285, line 10, strike "(C)" and insert "(B)".

On page 285, line 10, strike "ADDITIONAL".  
On page 285, line 13, strike "(E)" and insert "(D)".

On page 285, strike lines 14 through 23.

On page 285, line 24, strike "(iii)".

On page 285, line 21, strike "during the initial capitalization period".

On page 286, strike line 11 and all that follows through page 287, line 2, and insert the following:

(D) APPLICATION OF ASSESSMENTS.—To meet the requirements of subparagraph (C), the Corporation shall—

(i) impose assessments, as soon as practicable, on any claimant that received additional payments or amounts from the Corporation pursuant to subsection (b)(4), (d)(4), or (h)(5)(E), except for payments or amounts necessary to initiate and continue operations essential to implementation of the receivership or any bridge financial company, to recover on a cumulative basis, the entire difference between—

(I) the aggregate value the claimant received from the Corporation on a claim pursuant to this title (including pursuant to subsection (b)(4), (d)(4), and (h)(5)(E)), as of the date on which such value was received; and

(II) the value the claimant was entitled to receive from the Corporation on such claim solely from the proceeds of the liquidation of the covered financial company under this title; and

(ii) if the amounts to be recovered on a cumulative basis under clause (i) are insufficient to meet the requirements of subparagraph (C), after taking into account the considerations set forth in paragraph (4), impose assessments on—

(I) eligible financial companies; and

(II) financial companies with total consolidated assets equal to or greater than \$50,000,000,000 that are not eligible financial companies.

(E) PROVISION OF FINANCING.—Payments or amounts necessary to initiate and continue operations essential to implementation of the receivership or any bridge financial company described in subparagraph (E)(i) shall not include the provision of financing, as defined by rule of the Corporation, to third parties.

On page 287, strike lines 3 through 10.

On page 289, strike line 25, and insert "the Corporation, in consultation with the Secretary, deems appropriate."

On page 290, beginning on line 9, strike "in consultation with the Secretary and the Council,".

On page 290, line 11, insert after the period the following: "The Corporation shall consult with the Secretary in the development and finalization of such regulations."

On page 295, between lines 19 and 20, insert the following:

(s) RECOUPMENT OF COMPENSATION FROM SENIOR EXECUTIVES AND DIRECTORS.—

(1) IN GENERAL.—The Corporation, as receiver of a covered financial company, may recover from any current or former senior executive or director substantially responsible for the failed condition of the covered financial company any compensation received during the 2-year period preceding the date on which the Corporation was appointed as the receiver of the covered financial company, except that, in the case of fraud, no time limit shall apply.

(2) COST CONSIDERATIONS.—In seeking to recover any such compensation, the Corporation shall weigh the financial and deterrent

benefits of such recovery against the cost of executing the recovery.

(3) RULEMAKING.—The Corporation shall promulgate regulations to implement the requirements of this subsection, including defining the term "compensation" to mean any financial remuneration, including salary, bonuses, incentives, benefits, severance, deferred compensation, or golden parachute benefits, and any profits realized from the sale of the securities of the covered financial company.

On page 296, between lines 15 and 16, insert the following:

(d) FDIC INSPECTOR GENERAL REVIEWS.—

(1) SCOPE.—The Inspector General of the Corporation shall conduct, supervise, and coordinate audits and investigations of the liquidation of any covered financial company by the Corporation as receiver under this title, including collecting and summarizing—

(A) a description of actions taken by the Corporation as receiver;

(B) a description of any material sales, transfers, mergers, obligations, purchases, and other material transactions entered into by the Corporation;

(C) an evaluation of the adequacy of the policies and procedures of the Corporation under section 203(d) and orderly liquidation plan under section 210(n)(14);

(D) an evaluation of the utilization by the Corporation of the private sector in carrying out its functions, including the adequacy of any conflict-of-interest reviews; and

(E) an evaluation of the overall performance of the Corporation in liquidating the covered financial company, including administrative costs, timeliness of liquidation process, and impact on the financial system.

(2) FREQUENCY.—Not later than 6 months after the date of appointment of the Corporation as receiver under this title and every 6 months thereafter, the Inspector General of the Corporation shall conduct the audit and investigation described in paragraph (1).

(3) REPORTS AND TESTIMONY.—The Inspector General of the Corporation shall include in the semiannual reports required by section 5(a) of the Inspector General Act of 1978 (5 U.S.C. App.), a summary of the findings and evaluations under paragraph (1), and shall appear before the appropriate committees of Congress, if requested, to present each such report.

(4) FUNDING.—

(A) INITIAL FUNDING.—The expenses of the Inspector General of the Corporation in carrying out this subsection shall be considered administrative expenses of the receivership.

(B) ADDITIONAL FUNDING.—If the maximum amount available to the Corporation as receiver under this title is insufficient to enable the Inspector General of the Corporation to carry out the duties under this subsection, the Corporation shall pay such additional amounts from assessments imposed under section 210.

(5) TERMINATION OF RESPONSIBILITIES.—The duties and responsibilities of the Inspector General of the Corporation under this subsection shall terminate 1 year after the date of termination of the receivership under this title.

(e) TREASURY INSPECTOR GENERAL REVIEWS.—

(1) SCOPE.—The Inspector General of the Department of the Treasury shall conduct, supervise, and coordinate audits and investigations of actions taken by the Secretary related to the liquidation of any covered financial company under this title, including collecting and summarizing—

(A) a description of actions taken by the Secretary under this title;

(B) an analysis of the approval by the Secretary of the policies and procedures of the

Corporation under section 203 and acceptance of the orderly liquidation plan of the Corporation under section 210; and

(C) an assessment of the terms and conditions underlying the purchase by the Secretary of obligations of the Corporation under section 210.

(2) FREQUENCY.—Not later than 6 months after the date of appointment of the Corporation as receiver under this title and every 6 months thereafter, the Inspector General of the Department of the Treasury shall conduct the audit and investigation described in paragraph (1).

(3) REPORTS AND TESTIMONY.—The Inspector General of the Department of the Treasury shall include in the semiannual reports required by section 5(a) of the Inspector General Act of 1978 (5 U.S.C. App.), a summary of the findings and assessments under paragraph (1), and shall appear before the appropriate committees of Congress, if requested, to present each such report.

(4) TERMINATION OF RESPONSIBILITIES.—The duties and responsibilities of the Inspector General of the Department of the Treasury under this subsection shall terminate 1 year after the date on which the obligations purchased by the Secretary from the Corporation under section 210 are fully redeemed.

(f) PRIMARY FINANCIAL REGULATORY AGENCY INSPECTOR GENERAL REVIEWS.—

(1) SCOPE.—Upon the appointment of the Corporation as receiver for a covered financial company supervised by a Federal primary financial regulatory agency or the Board of Governors under section 165, the Inspector General of the agency or the Board of Governors shall make a written report reviewing the supervision by the agency or the Board of Governors of the covered financial company, which shall—

(A) evaluate the effectiveness of the agency or the Board of Governors in carrying out its supervisory responsibilities with respect to the covered financial company;

(B) identify any acts or omissions on the part of agency or Board of Governors officials that contributed to the covered financial company being in default or in danger of default;

(C) identify any actions that could have been taken by the agency or the Board of Governors that would have prevented the company from being in default or in danger of default; and

(D) recommend appropriate administrative or legislative action.

(2) REPORTS AND TESTIMONY.—Not later than 1 year after the date of appointment of the Corporation as receiver under this title, the Inspector General of the Federal primary financial regulatory agency or the Board of Governors shall provide the report required by paragraph (1) to such agency or the Board of Governors, and along with such agency or the Board of Governors, as applicable, shall appear before the appropriate committees of Congress, if requested, to present the report required by paragraph (1). Not later than 90 days after the date of receipt of the report required by paragraph (1), such agency or the Board of Governors, as applicable, shall provide a written report to Congress describing any actions taken in response to the recommendations in the report, and if no such actions were taken, describing the reasons why no actions were taken.

#### SEC. 212. PROHIBITION OF CIRCUMVENTION AND PREVENTION OF CONFLICTS OF INTEREST.

(a) NO OTHER FUNDING.—Funds for the orderly liquidation of any covered financial company under this title shall only be provided as specified under this title.

(b) LIMIT ON GOVERNMENTAL ACTIONS.—No governmental entity may take any action to circumvent the purposes of this title.

(c) CONFLICT OF INTEREST.—In the event that the Corporation is appointed receiver for more than 1 covered financial company or is appointed receiver for a covered financial company and receiver for any insured depository institution that is an affiliate of such covered financial company, the Corporation shall take appropriate action, as necessary to avoid any conflicts of interest that may arise in connection with multiple receiverships.

**SEC. 213. BAN ON SENIOR EXECUTIVES AND DIRECTORS.**

(a) PROHIBITION AUTHORITY.—The Board of Governors or, if the covered financial company was not supervised by the Board of Governors, the Corporation, may exercise the authority provided by this section.

(b) AUTHORITY TO ISSUE ORDER.—The appropriate agency described in subsection (a) may take any action authorized by subsection (c), if the agency determines that—

(1) a senior executive or a director of the covered financial company, prior to the appointment of the Corporation as receiver, has, directly or indirectly—

(A) violated—

(i) any law or regulation;

(ii) any cease-and-desist order which has become final;

(iii) any condition imposed in writing by a Federal agency in connection with any action on any application, notice, or request by such company or senior executive; or

(iv) any written agreement between such company and such agency;

(B) engaged or participated in any unsafe or unsound practice in connection with any financial company; or

(C) committed or engaged in any act, omission, or practice which constitutes a breach of the fiduciary duty of such senior executive or director;

(2) by reason of the violation, practice, or breach described in any clause of paragraph (1), such senior executive or director has received financial gain or other benefit by reason of such violation, practice, or breach contributed to the failure of the company; and

(3) such violation, practice, or breach—

(A) involves personal dishonesty on the part of such senior executive or director; or

(B) demonstrates willful or continuing disregard by such senior executive or director for the safety or soundness of such company.

(c) AUTHORIZED ACTIONS.—

(1) IN GENERAL.—The appropriate agency for a financial company, as described in subsection (a), may serve upon a senior executive or director described in subsection (b) a written notice of the intention of the agency to prohibit any further participation by such person, in any manner, in the conduct of the affairs of any financial company for a period of time determined by the appropriate agency to be commensurate with such violation, practice, or breach, provided such period shall be not less than 2 years.

(2) PROCEDURES.—The due process requirements and other procedures under section 8(e) of the Federal Deposit Insurance Act shall apply to actions under this section as if the covered financial company were an insured depository institution and the senior executive or director were an institution-affiliated party, as those terms are defined in that Act.

(d) REGULATIONS.—The Corporation and the Board of Governors, in consultation with the Council, shall jointly prescribe rules or regulations to administer and carry out this section, including rules, regulations, or guidelines to further define the term senior executive for the purposes of this section.

On page 1522, line 11, strike “The third” and insert the following:

“(a) FEDERAL RESERVE ACT.—The third”.

On page 1528, line 3, strike the end quotation marks and the final period and insert the following:

“(E) If an entity to which a Federal reserve bank has provided a loan under this paragraph becomes a covered financial company, as defined in section 203 of the Restoring American Financial Stability Act of 2010, at any time while such loan is outstanding, and the Federal reserve bank incurs a realized net loss on the loan, then the Federal reserve bank shall have a claim equal to the amount of the net realized loss against the covered entity, with the same priority as an obligation to the Secretary of the Treasury under sections 210(n) and 210(o) of the Restoring American Financial Stability Act of 2010.”.

(b) CONFORMING AMENDMENT.—Section 507(a)(2) of title 11, United States Code, is amended by inserting “claims of any Federal reserve bank related to loans made through programs or facilities authorized under the third undesignated paragraph of the Federal Reserve Act ( 12 U.S.C. 343),” after “this title.”.

On page 1523, line 17, strike “of sufficient quality” and insert “sufficient”.

On page 1523, line 18, insert after the period the following: “The policies and procedures established by the Board shall require that a Federal reserve bank assign, consistent with sound risk management practices and to ensure protection for the taxpayer, a lendable value to all collateral for a loan executed by a Federal reserve bank under this paragraph in determining whether the loan is secured satisfactorily for purposes of this paragraph.”.

On page 1523, line 19, strike “(ii)” and insert the following:

“(ii) The Board shall establish procedures to prohibit borrowing from programs and facilities by borrowers that are insolvent. Such procedures may include a certification from the chief executive officer (or other authorized officer) of the borrower, at the time the borrower initially borrows under the program or facility (with a duty by the borrower to update the certification if the information in the certification materially changes), that the borrower is not insolvent. A borrower shall be considered insolvent for purposes of this subparagraph, if the borrower is in bankruptcy, resolution under title II of the Restoring American Financial Stability Act of 2010, or any other Federal or State insolvency proceeding.

“(iii) A program or facility that is structured to remove assets from the balance sheet of a single and specific company, or that is established for the purpose of assisting a single and specific company avoid bankruptcy, resolution under title II of the Restoring American Financial Stability Act of 2010, or any other Federal or State insolvency proceeding, shall not be considered a program or facility with broad-based eligibility.

“(iv)”.

On page 1523, line 18: insert “and that any such program is terminated in a timely and orderly fashion” before “losses”.

On page 1524, line 11, strike “assistance,” and all that follows through line 12 and insert “assistance.”.

On page 1525, strike line 21 and all that follows through page 1528, line 3, and insert the following:

“(D) The information submitted to Congress under subparagraph (C) related to—

“(i) the identity of the participants in an emergency lending program or facility commenced under this paragraph;

“(ii) the amounts borrowed by each participant in any such program or facility;

“(iii) identifying details concerning the assets or collateral held by, under, or in connection with such a program or facility,

shall be kept confidential, upon the written request of the Chairman of the Board, in which case such information shall be made available only to the Chairpersons and Ranking Members of the Committees described in subparagraph (C).”.

On page 1537, line 23, insert before the period the following: “and a request for approval of such plan”.

On page 1537, line 23, strike “Upon” and all that follows through page 1538, line 6, and insert the following: “The Corporation shall exercise the authority under this section to issue guarantees up to that specified maximum amount upon passage of the joint resolution of approval, as provided in subsection (d). Absent such approval, the Corporation shall issue no such guarantees.”.

On page 1538, line 16, strike “Upon” and all that follows through page 1547, line 6 and insert the following: “The Corporation shall exercise the authority under this section to issue guarantees up to that specified maximum amount upon passage of the joint resolution of approval, as provided in subsection (d). Absent such approval, the Corporation shall issue no such guarantees.”.

“(d) RESOLUTION OF APPROVAL.—

“(1) ADDITIONAL DEBT GUARANTEE AUTHORITY.—A request by the President under this section shall be considered granted by Congress upon adoption of a joint resolution approving such request. Such joint resolution shall be considered in the Senate under expedited procedures.

“(2) FAST TRACK CONSIDERATION IN SENATE.—

“(A) RECONVENING.—Upon receipt of a request under subsection (c), if the Senate has adjourned or recessed for more than 2 days, the majority leader of the Senate, after consultation with the minority leader of the Senate, shall notify the Members of the Senate that, pursuant to this section, the Senate shall convene not later than the second calendar day after receipt of such message.

“(B) PLACEMENT ON CALENDAR.—Upon introduction in the Senate, the joint resolution shall be placed immediately on the calendar.

“(C) FLOOR CONSIDERATION.—

“(i) IN GENERAL.—Notwithstanding Rule XXII of the Standing Rules of the Senate, it is in order at any time during the period beginning on the 4th day after the date on which Congress receives a request under subsection (c), and ending on the 7th day after that date (even though a previous motion to the same effect has been disagreed to) to move to proceed to the consideration of the joint resolution, and all points of order against the joint resolution (and against consideration of the joint resolution) are waived. The motion to proceed is not debatable. The motion is not subject to a motion to postpone. A motion to reconsider the vote by which the motion is agreed to or disagreed to shall not be in order. If a motion to proceed to the consideration of the resolution is agreed to, the joint resolution shall remain the unfinished business until disposed of.

“(ii) DEBATE.—Debate on the joint resolution, and on all debatable motions and appeals in connection therewith, shall be limited to not more than 10 hours, which shall be divided equally between the majority and minority leaders or their designees. A motion further to limit debate is in order and not debatable. An amendment to, or a motion to postpone, or a motion to proceed to the consideration of other business, or a motion to recommit the joint resolution is not in order.

“(iii) VOTE ON PASSAGE.—The vote on passage shall occur immediately following the

conclusion of the debate on the joint resolution, and a single quorum call at the conclusion of the debate if requested in accordance with the rules of the Senate.

“(iv) RULINGS OF THE CHAIR ON PROCEDURE.—Appeals from the decisions of the Chair relating to the application of the rules of the Senate, as the case may be, to the procedure relating to a joint resolution shall be decided without debate.

“(3) RULES.—

“(A) COORDINATION WITH ACTION BY HOUSE OF REPRESENTATIVES.—If, before the passage by the Senate of a joint resolution of the Senate, the Senate receives a joint resolution, from the House of Representatives, then the following procedures shall apply:

“(i) The joint resolution of the House of Representatives shall not be referred to a committee.

“(ii) With respect to a joint resolution of the Senate—

“(I) the procedure in the Senate shall be the same as if no joint resolution had been received from the other House; but

“(II) the vote on passage shall be on the joint resolution of the House of Representatives.

“(B) TREATMENT OF JOINT RESOLUTION OF HOUSE OF REPRESENTATIVES.—If the Senate fails to introduce or consider a joint resolution under this section, the joint resolution of the House of Representatives shall be entitled to expedited floor procedures under this subsection.

“(C) TREATMENT OF COMPANION MEASURES.—If, following passage of the joint resolution in the Senate, the Senate then receives the companion measure from the House of Representatives, the companion measure shall not be debatable.

“(D) RULES OF THE SENATE.—This subsection is enacted by Congress—

“(i) as an exercise of the rulemaking power of the Senate, and as such it is deemed a part of the rules of the Senate, but applicable only with respect to the procedure to be followed in the Senate in the case of a joint resolution, and it supersedes other rules, only to the extent that it is inconsistent with such rules; and

“(ii) with full recognition of the constitutional right of the Senate to change the rules (so far as relating to the procedure of the Senate) at any time, in the same manner, and to the same extent as in the case of any other rule of the Senate.

“(4) DEFINITION.—As used in this subsection, the term ‘joint resolution’ means only a joint resolution—

“(A) that is introduced not later than 3 calendar days after the date on which the request referred to in subsection (c) is received by Congress;

“(B) that does not have a preamble;

“(C) the title of which is as follows: ‘Joint resolution relating to the approval of a plan to guarantee obligations under section 1155 of the Restoring American Financial Stability Act of 2010’; and

“(D) the matter after the resolving clause of which is as follows: ‘That Congress approves the obligation of any amount described in section 1155(c) of the Restoring American Financial Stability Act of 2010.’”

On page 1550, strike lines 1 through 12, and insert the following:

(3) LIQUIDITY EVENT.—The term “liquidity event” means—

(A) an exceptional and broad reduction in the general ability of financial market participants—

(i) to sell financial assets without an unusual and significant discount; or

(ii) to borrow using financial assets as collateral without an unusual and significant increase in margin; or

(B) an unusual and significant reduction in the ability of financial market participants to obtain unsecured credit.

On page 1550, strike line 24 and all that follows through page 1551, line 3, and insert the following:

(b) FEDERAL DEPOSIT INSURANCE ACT.—Section 13(c)(4)(G) of the Federal Deposit Insurance Act (12 U.S.C. 1823(c)(4)(G)) is amended—

(1) in clause (i)—

(A) in subclause (I), by inserting “for which the Corporation has been appointed receiver” before “would have serious”; and

(B) in the undesignated matter following subclause (II), by inserting “for the purpose of winding up the insured depository institution for which the Corporation has been appointed receiver” after “provide assistance under this section”; and

(2) in clause (v)(I), by striking “The” and inserting “Not later than 3 days after making a determination under clause (i), the”.

**SA 3823.** Mr. LEAHY (for himself, Mr. DURBIN, Mr. ROCKEFELLER, Mr. SCHUMER, Mrs. FEINSTEIN, Mr. SPECTER, Mr. WHITEHOUSE, Ms. CANTWELL, Mr. KAUFMAN, Mrs. GILLIBRAND, Mr. WYDEN, Mr. BROWN of Ohio, Mr. LIEBERMAN, Mr. BURRIS, Mrs. MCCASKILL, Mr. FRANKEN, Mr. BENNET, Mr. FEINGOLD, Mr. LAUTENBERG, Mr. WEBB, Mrs. BOXER, and Ms. LANDRIEU) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the amendment, insert the following:

**SEC. \_\_\_\_ HEALTH INSURANCE INDUSTRY ANTI-TRUST ENFORCEMENT ACT.**

(a) SHORT TITLE.—This section may be cited as the “Health Insurance Industry Antitrust Enforcement Act”.

(b) RESTORING THE APPLICATION OF ANTI-TRUST LAWS TO HEALTH SECTOR INSURERS.—

(1) AMENDMENT TO MCCARRAN-FERGUSON ACT.—Section 3 of the Act of March 9, 1945 (15 U.S.C. 1013), commonly known as the McCarran-Ferguson Act, is amended by adding at the end the following:

“(c) Nothing contained in this Act shall modify, impair, or supersede the operation of any of the antitrust laws with respect to the business of health insurance. For purposes of the preceding sentence, the term ‘antitrust laws’ has the meaning given it in subsection (a) of the first section of the Clayton Act, except that such term includes section 5 of the Federal Trade Commission Act to the extent that such section 5 applies to unfair methods of competition.”

(2) RELATED PROVISION.—For purposes of section 5 of the Federal Trade Commission Act (15 U.S.C. 45) to the extent such section applies to unfair methods of competition, section 3(c) of the McCarran-Ferguson Act shall apply with respect to the business of health insurance without regard to whether such business is carried on for profit, notwithstanding the definition of “Corporation” contained in section 4 of the Federal Trade Commission Act.

**SA 3824.** Mr. SHELBY submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

Strike title I and insert the following:

**TITLE I—FINANCIAL STABILITY**

**SEC. 101. SHORT TITLE.**

This title may be cited as the “Financial Stability Act of 2010”.

**SEC. 102. DEFINITIONS.**

(a) IN GENERAL.—For purposes of this title, unless the context otherwise requires, the following definitions shall apply:

(1) BANK HOLDING COMPANY.—The term “bank holding company” has the same meaning as in section 2 of the Bank Holding Company Act of 1956 (12 U.S.C. 1841). A foreign bank or company that is treated as a bank holding company for purposes of the Bank Holding Company Act of 1956, pursuant to section 8(a) of the International Banking Act of 1978 (12 U.S.C. 3106(a)), shall be treated as a bank holding company for purposes of this title.

(2) CHAIRPERSON.—The term “Chairperson” means the Chairperson of the Council.

(3) MEMBER AGENCY.—The term “member agency” means an agency represented by a voting member of the Council.

(4) NONBANK FINANCIAL COMPANY DEFINITIONS.—

(A) FOREIGN NONBANK FINANCIAL COMPANY.—The term “foreign nonbank financial company” means a company (other than a company that is, or is treated in the United States as, a bank holding company or a subsidiary thereof) that is—

(i) incorporated or organized in a country other than the United States; and

(ii) substantially engaged in, including through a branch in the United States, activities in the United States that are financial in nature (as defined in section 4(k) of the Bank Holding Company Act of 1956).

(B) U.S. NONBANK FINANCIAL COMPANY.—The term “U.S. nonbank financial company” means a company (other than a bank holding company or a subsidiary thereof, or a Farm Credit System institution chartered and subject to the provisions of the Farm Credit Act of 1971 (12 U.S.C. 2001 et seq.)) that is—

(i) incorporated or organized under the laws of the United States or any State; and

(ii) substantially engaged in activities in the United States that are financial in nature (as defined in section 4(k) of the Bank Holding Company Act of 1956).

(C) NONBANK FINANCIAL COMPANY.—The term “nonbank financial company” means a U.S. nonbank financial company and a foreign nonbank financial company.

(D) NONBANK FINANCIAL COMPANY SUPERVISED BY THE BOARD OF GOVERNORS.—The term “nonbank financial company supervised by the Board of Governors” means a nonbank financial company that the Council has determined under section 113 shall be supervised by the Board of Governors.

(5) SIGNIFICANT INSTITUTIONS.—The terms “significant nonbank financial company” and “significant bank holding company” have the meanings given those terms by rule of the Board of Governors.

(b) DEFINITIONAL CRITERIA.—The Board of Governors shall establish, by regulation, the

criteria to determine whether a company is substantially engaged in activities in the United States that are financial in nature (as defined in section 4(k) of the Bank Holding Company Act of 1956) for purposes of the definitions of the terms "U.S. nonbank financial company" and "foreign nonbank financial company" under subsection (a)(4).

(c) FOREIGN NONBANK FINANCIAL COMPANIES.—For purposes of the authority of the Board of Governors under this title with respect to foreign nonbank financial companies, references in this title to "company" or "subsidiary" include only the United States activities and subsidiaries of such foreign company.

#### Subtitle A—Financial Stability Oversight Council

### SEC. 111. FINANCIAL STABILITY OVERSIGHT COUNCIL ESTABLISHED.

(a) ESTABLISHMENT.—Effective on the date of enactment of this Act, there is established the Financial Stability Oversight Council.

(b) MEMBERSHIP.—The Council shall consist of the following members, who shall each have 1 vote on the Council shall be:

- (1) The Secretary of the Treasury, who shall serve as Chairperson of the Council.
- (2) The Chairman of the Board of Governors.
- (3) The Comptroller of the Currency.
- (4) The Director of the Bureau.
- (5) The Chairman of the Commission.
- (6) The Chairperson of the Corporation.
- (7) The Chairperson of the Commodity Futures Trading Commission.

(8) The Director of the Federal Housing Finance Agency.

(9) An independent member appointed by the President, by and with the advice and consent of the Senate, having insurance expertise.

(c) TERMS; VACANCY.—

(1) TERMS.—The independent member of the Council shall serve for a term of 6 years.

(2) VACANCY.—Any vacancy on the Council shall be filled in the manner in which the original appointment was made.

(3) ACTING OFFICIALS MAY SERVE.—In the event of a vacancy in the office of the head of a member agency or department, and pending the appointment of a successor, or during the absence or disability of the head of a member agency or department, the acting head of the member agency or department shall serve as a member of the Council in the place of that agency or department head.

(d) TECHNICAL AND PROFESSIONAL ADVISORY COMMITTEES.—The Council may appoint such special advisory, technical, or professional committees as may be useful in carrying out the functions of the Council, including an advisory committee consisting of State regulators, and the members of such committees may be members of the Council, or other persons, or both.

(e) MEETINGS.—

(1) TIMING.—The Council shall meet at the call of the Chairperson or a majority of the members then serving, but not less frequently than quarterly.

(2) RULES FOR CONDUCTING BUSINESS.—The Council shall adopt such rules as may be necessary for the conduct of the business of the Council. Such rules shall be rules of agency organization, procedure, or practice for purposes of section 553 of title 5, United States Code.

(f) VOTING.—Unless otherwise specified, the Council shall make all decisions that it is authorized or required to make by a majority vote of the members then serving.

(g) NONAPPLICABILITY OF FACAA.—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to the Council, or to any special advisory, technical, or professional com-

mittee appointed by the Council, except that, if an advisory, technical, or professional committee has one or more members who are not employees of or affiliated with the United States Government, the Council shall publish a list of the names of the members of such committee.

(h) ASSISTANCE FROM FEDERAL AGENCIES.—Any department or agency of the United States may provide to the Council and any special advisory, technical, or professional committee appointed by the Council, such services, funds, facilities, staff, and other support services as the Council may determine advisable.

(i) COMPENSATION OF MEMBERS.—

(1) FEDERAL EMPLOYEE MEMBERS.—All members of the Council who are officers or employees of the United States shall serve without compensation in addition to that received for their services as officers or employees of the United States.

(2) COMPENSATION FOR NON-FEDERAL MEMBER.—Section 5314 of title 5, United States Code, is amended by adding at the end the following:

"Independent Member of the Financial Stability Oversight Council (1)."

(j) DETAIL OF GOVERNMENT EMPLOYEES.—Any employee of the Federal Government may be detailed to the Council without reimbursement, and such detail shall be without interruption or loss of civil service status or privilege. An employee of the Federal Government detailed to the Council shall report to and be subject to oversight by the Council during the assignment to the Council, and shall be compensated by the department or agency from which the employee was detailed.

### SEC. 112. COUNCIL AUTHORITY.

(a) PURPOSES AND DUTIES OF THE COUNCIL.—

(1) IN GENERAL.—The purposes of the Council are—

(A) to identify risks to the financial stability of the United States that could arise from the material financial distress or failure of large, interconnected bank holding companies or nonbank financial companies;

(B) to promote market discipline, by eliminating expectations on the part of shareholders, creditors, and counterparties of such companies that the Government will shield them from losses in the event of failure; and

(C) to respond to emerging threats to the stability of the United States financial markets.

(2) DUTIES.—The Council shall, in accordance with this title—

(A) collect information from member agencies and other Federal and State financial regulatory agencies to assess risks to the United States financial system;

(B) monitor the financial services marketplace in order to identify potential threats to the financial stability of the United States;

(C) facilitate information sharing and coordination among the member agencies and other Federal and State agencies regarding domestic financial services policy development, rulemaking, examinations, reporting requirements, and enforcement actions;

(D) recommend to the member agencies general supervisory priorities and principles reflecting the outcome of discussions among the member agencies;

(E) identify gaps in regulation that could pose risks to the financial stability of the United States;

(F) require supervision by the Board of Governors for nonbank financial companies that may pose risks to the financial stability of the United States in the event of their material financial distress or failure, pursuant to section 113;

(G) make recommendations to the Board of Governors concerning the establishment of

heightened prudential standards for risk-based capital, leverage, liquidity, contingent capital, resolution plans and credit exposure reports, concentration limits, enhanced public disclosures, and overall risk management for nonbank financial companies and large, interconnected bank holding companies supervised by the Board of Governors;

(H) identify systemically important financial market utilities and payment, clearing, and settlement activities (as that term is defined in title VIII), and require such utilities and activities to be subject to standards established by the Board of Governors;

(I) make recommendations to primary financial regulatory agencies to apply new or heightened standards and safeguards for financial activities or practices that could create or increase risks of significant liquidity, credit, or other problems spreading among bank holding companies, nonbank financial companies, and United States financial markets;

(J) make determinations regarding exemptions in title VII, where necessary;

(K) provide a forum for—

(i) discussion and analysis of emerging market developments and financial regulatory issues; and

(ii) resolution of jurisdictional disputes among the members of the Council; and

(L) annually report to and testify before Congress on—

(i) the activities of the Council;

(ii) significant financial market developments and potential emerging threats to the financial stability of the United States;

(iii) all determinations made under section 113 or title VIII, and the basis for such determinations; and

(iv) recommendations—

(I) to enhance the integrity, efficiency, competitiveness, and stability of United States financial markets;

(II) to promote market discipline; and

(III) to maintain investor confidence.

(b) AUTHORITY TO OBTAIN INFORMATION.—

(1) IN GENERAL.—The Council may receive, and may request the submission of, any data or information from member agencies, as necessary to monitor the financial services marketplace to identify potential risks to the financial stability of the United States.

(2) SUBMISSIONS BY THE OFFICE AND MEMBER AGENCIES.—Notwithstanding any other provision of law any member agencies are authorized to submit information to the Council.

(3) BACK-UP EXAMINATION BY THE BOARD OF GOVERNORS.—If the Council is unable to determine whether the financial activities of a nonbank financial company pose a threat to the financial stability of the United States, based on discussions with management and publicly available information, the Council may request the Board of Governors, and the Board of Governors is authorized, to conduct an examination of the nonbank financial company for the sole purpose of determining whether the nonbank financial company should be supervised by the Board of Governors for purposes of this title.

(4) CONFIDENTIALITY.—

(A) IN GENERAL.—The Council and the member agencies shall maintain the confidentiality of any data, information, and reports submitted under this subsection and subtitle B.

(B) RETENTION OF PRIVILEGE.—The submission of any nonpublicly available data or information under this subsection shall not constitute a waiver of, or otherwise affect, any privilege arising under Federal or State law (including the rules of any Federal or State court) to which the data or information is otherwise subject.

(C) FREEDOM OF INFORMATION ACT.—Section 552 of title 5, United States Code, including the exceptions thereunder, shall apply to any



data or information submitted under this subsection and subtitle B.

**SEC. 113. AUTHORITY TO REQUIRE SUPERVISION AND REGULATION OF CERTAIN NONBANK FINANCIAL COMPANIES.**

(a) U.S. NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS.—

(1) DETERMINATION.—The Council, on a nondelegable basis and by a vote of not fewer than ⅔ of the members then serving, including an affirmative vote by the Chairperson, may determine that a U.S. nonbank financial company shall be supervised by the Board of Governors and shall be subject to prudential standards, in accordance with this title, if the Council determines that material financial distress at the U.S. nonbank financial company would pose a threat to the financial stability of the United States.

(2) CONSIDERATIONS.—Each determination under paragraph (1) shall be based on a consideration by the Council of—

(A) the degree of leverage of the company;

(B) the amount and nature of the financial assets of the company;

(C) the amount and types of the liabilities of the company, including the degree of reliance on short-term funding;

(D) the extent and types of the off-balance-sheet exposures of the company;

(E) the extent and types of the transactions and relationships of the company with other significant nonbank financial companies and significant bank holding companies;

(F) the importance of the company as a source of credit for households, businesses, and State and local governments and as a source of liquidity for the United States financial system;

(G) the recommendation, if any, of a member of the Council;

(H) the operation of, or ownership interest in, any clearing, settlement, or payment business of the company;

(I) the extent to which—

(i) assets are managed rather than owned by the company; and

(ii) ownership of assets under management is diffuse; and

(J) any other factors that the Council deems appropriate.

(b) FOREIGN NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS.—

(1) DETERMINATION.—The Council, on a nondelegable basis and by a vote of not fewer than ⅔ of the members then serving, including an affirmative vote by the Chairperson, may determine that a foreign nonbank financial company that has substantial assets or operations in the United States shall be supervised by the Board of Governors and shall be subject to prudential standards in accordance with this title, if the Council determines that material financial distress at the foreign nonbank financial company would pose a threat to the financial stability of the United States.

(2) CONSIDERATIONS.—Each determination under paragraph (1) shall be based on a consideration by the Council of—

(A) the degree of leverage of the company;

(B) the amount and nature of the United States financial assets of the company;

(C) the amount and types of the liabilities of the company used to fund activities and operations in the United States, including the degree of reliance on short-term funding;

(D) the extent of the United States-related off-balance-sheet exposure of the company;

(E) the extent and type of the transactions and relationships of the company with other significant nonbank financial companies and bank holding companies;

(F) the importance of the company as a source of credit for United States households, businesses, and State and local gov-

ernments, and as a source of liquidity for the United States financial system;

(G) the recommendation, if any, of a member of the Council;

(H) the extent to which—

(i) assets are managed rather than owned by the company; and

(ii) ownership of assets under management is diffuse; and

(I) any other factors that the Council deems appropriate.

(c) REEVALUATION AND RESCISSION.—The Council shall—

(1) not less frequently than annually, reevaluate each determination made under subsections (a) and (b) with respect to each nonbank financial company supervised by the Board of Governors; and

(2) rescind any such determination, if the Council, by a vote of not fewer than ⅔ of the members then serving, including an affirmative vote by the Chairperson, determines that the nonbank financial company no longer meets the standards under subsection (a) or (b), as applicable.

(d) NOTICE AND OPPORTUNITY FOR HEARING AND FINAL DETERMINATION.—

(1) IN GENERAL.—The Council shall provide to a nonbank financial company written notice of a proposed determination of the Council, including an explanation of the basis of the proposed determination of the Council, that such nonbank financial company shall be supervised by the Board of Governors and shall be subject to prudential standards in accordance with this title.

(2) HEARING.—Not later than 30 days after the date of receipt of any notice of a proposed determination under paragraph (1), the nonbank financial company may request, in writing, an opportunity for a written or oral hearing before the Council to contest the proposed determination. Upon receipt of a timely request, the Council shall fix a time (not later than 30 days after the date of receipt of the request) and place at which such company may appear, personally or through counsel, to submit written materials (or, at the sole discretion of the Council, oral testimony and oral argument).

(3) FINAL DETERMINATION.—Not later than 60 days after the date of a hearing under paragraph (2), the Council shall notify the nonbank financial company of the final determination of the Council, which shall contain a statement of the basis for the decision of the Council.

(4) NO HEARING REQUESTED.—If a nonbank financial company does not make a timely request for a hearing, the Council shall notify the nonbank financial company, in writing, of the final determination of the Council under subsection (a) or (b), as applicable, not later than 10 days after the date by which the company may request a hearing under paragraph (2).

(e) EMERGENCY EXCEPTION.—

(1) IN GENERAL.—The Council may waive or modify the requirements of subsection (d) with respect to a nonbank financial company, if the Council determines, by a vote of not fewer than ⅔ of the members then serving, including an affirmative vote by the Chairperson, that such waiver or modification is necessary or appropriate to prevent or mitigate threats posed by the nonbank financial company to the financial stability of the United States.

(2) NOTICE.—The Council shall provide notice of a waiver or modification under this paragraph to the nonbank financial company concerned as soon as practicable, but not later than 24 hours after the waiver or modification is granted.

(3) OPPORTUNITY FOR HEARING.—The Council shall allow a nonbank financial company to request, in writing, an opportunity for a written or oral hearing before the Council to

contest a waiver or modification under this paragraph, not later than 10 days after the date of receipt of notice of the waiver or modification by the company. Upon receipt of a timely request, the Council shall fix a time (not later than 15 days after the date of receipt of the request) and place at which the nonbank financial company may appear, personally or through counsel, to submit written materials (or, at the sole discretion of the Council, oral testimony and oral argument).

(4) NOTICE OF FINAL DETERMINATION.—Not later than 30 days after the date of any hearing under paragraph (3), the Council shall notify the subject nonbank financial company of the final determination of the Council under this paragraph, which shall contain a statement of the basis for the decision of the Council.

(f) CONSULTATION.—The Council shall consult with the primary financial regulatory agency, if any, for each nonbank financial company or subsidiary of a nonbank financial company that is being considered for supervision by the Board of Governors under this section before the Council makes any final determination with respect to such nonbank financial company under subsection (a), (b), or (c).

(g) JUDICIAL REVIEW.—If the Council makes a final determination under this section with respect to a nonbank financial company, such nonbank financial company may, not later than 30 days after the date of receipt of the notice of final determination under subsection (d)(3) or (e)(4), bring an action in the United States district court for the judicial district in which the home office of such nonbank financial company is located, or in the United States District Court for the District of Columbia, for an order requiring that the final determination be rescinded, and the court shall, upon review, dismiss such action or direct the final determination to be rescinded. Review of such an action shall be limited to whether the final determination made under this section was arbitrary and capricious.

**SEC. 114. REGISTRATION OF NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS.**

Not later than 180 days after the date of a final Council determination under section 113 that a nonbank financial company is to be supervised by the Board of Governors, such company shall register with the Board of Governors, on forms prescribed by the Board of Governors, which shall include such information as the Board of Governors, in consultation with the Council, may deem necessary or appropriate to carry out this title.

**SEC. 115. ENHANCED SUPERVISION AND PRUDENTIAL STANDARDS FOR NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS AND CERTAIN BANK HOLDING COMPANIES.**

(a) IN GENERAL.—

(1) PURPOSE.—In order to prevent or mitigate risks to the financial stability of the United States that could arise from the material financial distress or failure of large, interconnected financial institutions, the Council may make recommendations to the Board of Governors concerning the establishment and refinement of prudential standards and reporting and disclosure requirements applicable to nonbank financial companies supervised by the Board of Governors and large, interconnected bank holding companies, that—

(A) are more stringent than those applicable to other nonbank financial companies and bank holding companies that do not present similar risks to the financial stability of the United States; and

(B) increase in stringency, based on the considerations identified in subsection (b)(3).

(2) LIMITATION ON BANK HOLDING COMPANIES.—Any standards recommended under subsections (b) through (f) shall not apply to any bank holding company with total consolidated assets of less than \$50,000,000,000. The Council may recommend an asset threshold greater than \$50,000,000,000 for the applicability of any particular standard under those subsections.

(b) DEVELOPMENT OF PRUDENTIAL STANDARDS.—

(1) IN GENERAL.—The recommendations of the Council under subsection (a) may include—

- (A) risk-based capital requirements;
- (B) leverage limits;
- (C) liquidity requirements;
- (D) resolution plan and credit exposure report requirements;
- (E) concentration limits;
- (F) a contingent capital requirement;
- (G) enhanced public disclosures; and
- (H) overall risk management requirements.

(2) PRUDENTIAL STANDARDS FOR FOREIGN FINANCIAL COMPANIES.—In making recommendations concerning the standards set forth in paragraph (1) that would apply to foreign nonbank financial companies supervised by the Board of Governors or foreign-based bank holding companies, the Council shall give due regard to the principle of national treatment and competitive equity.

(3) CONSIDERATIONS.—In making recommendations concerning prudential standards under paragraph (1), the Council shall—

(A) take into account differences among nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a), based on—

- (i) the factors described in subsections (a) and (b) of section 113;
- (ii) whether the company owns an insured depository institution;
- (iii) nonfinancial activities and affiliations of the company; and
- (iv) any other factors that the Council determines appropriate; and

(B) to the extent possible, ensure that small changes in the factors listed in subsections (a) and (b) of section 113 would not result in sharp, discontinuous changes in the prudential standards established under paragraph (1).

(c) CONTINGENT CAPITAL.—

(1) STUDY REQUIRED.—The Council shall conduct a study of the feasibility, benefits, costs, and structure of a contingent capital requirement for nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a), which study shall include—

(A) an evaluation of the degree to which such requirement would enhance the safety and soundness of companies subject to the requirement, promote the financial stability of the United States, and reduce risks to United States taxpayers;

(B) an evaluation of the characteristics and amounts of convertible debt that should be required;

(C) an analysis of potential prudential standards that should be used to determine whether the contingent capital of a company would be converted to equity in times of financial stress;

(D) an evaluation of the costs to companies, the effects on the structure and operation of credit and other financial markets, and other economic effects of requiring contingent capital;

(E) an evaluation of the effects of such requirement on the international competitiveness of companies subject to the requirement and the prospects for international coordination in establishing such requirement; and

(F) recommendations for implementing regulations.

(2) REPORT.—The Council shall submit a report to Congress regarding the study required by paragraph (1) not later than 2 years after the date of enactment of this Act.

(3) RECOMMENDATIONS.—

(A) IN GENERAL.—Subsequent to submitting a report to Congress under paragraph (2), the Council may make recommendations to the Board of Governors to require any nonbank financial company supervised by the Board of Governors and any bank holding company described in subsection (a) to maintain a minimum amount of long-term hybrid debt that is convertible to equity in times of financial stress.

(B) FACTORS TO CONSIDER.—In making recommendations under this subsection, the Council shall consider—

- (i) an appropriate transition period for implementation of a conversion under this subsection;
- (ii) the factors described in subsection (b)(3);

(iii) capital requirements applicable to a nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a), and subsidiaries thereof;

(iv) results of the study required by paragraph (1); and

(v) any other factor that the Council deems appropriate.

(d) RESOLUTION PLAN AND CREDIT EXPOSURE REPORTS.—

(1) RESOLUTION PLAN.—The Council may make recommendations to the Board of Governors concerning the requirement that each nonbank financial company supervised by the Board of Governors and each bank holding company described in subsection (a) report periodically to the Council, the Board of Governors, and the Corporation, the plan of such company for rapid and orderly resolution in the event of material financial distress or failure.

(2) CREDIT EXPOSURE REPORT.—The Council may make recommendations to the Board of Governors concerning the advisability of requiring each nonbank financial company supervised by the Board of Governors and bank holding company described in subsection (a) to report periodically to the Council, the Board of Governors, and the Corporation on—

(A) the nature and extent to which the company has credit exposure to other significant nonbank financial companies and significant bank holding companies; and

(B) the nature and extent to which other such significant nonbank financial companies and significant bank holding companies have credit exposure to that company.

(e) CONCENTRATION LIMITS.—In order to limit the risks that the failure of any individual company could pose to nonbank financial companies supervised by the Board of Governors or bank holding companies described in subsection (a), the Council may make recommendations to the Board of Governors to prescribe standards to limit such risks, as set forth in section 165.

(f) ENHANCED PUBLIC DISCLOSURES.—The Council may make recommendations to the Board of Governors to require periodic public disclosures by bank holding companies described in subsection (a) and by nonbank financial companies supervised by the Board of Governors, in order to support market evaluation of the risk profile, capital adequacy, and risk management capabilities thereof.

**SEC. 116. REPORTS.**

(a) IN GENERAL.—Subject to subsection (b), the Council may require a bank holding com-

pany with total consolidated assets of \$50,000,000,000 or greater or a nonbank financial company supervised by the Board of Governors, and any subsidiary thereof, to submit certified reports to keep the Council informed as to—

- (1) the financial condition of the company;
- (2) systems for monitoring and controlling financial, operating, and other risks;
- (3) transactions with any subsidiary that is a depository institution; and
- (4) the extent to which the activities and operations of the company and any subsidiary thereof, could, under adverse circumstances, have the potential to disrupt financial markets or affect the overall financial stability of the United States.

(b) USE OF EXISTING REPORTS.—

(1) IN GENERAL.—For purposes of compliance with subsection (a), the Council shall, to the fullest extent possible, use—

(A) reports that a bank holding company, nonbank financial company supervised by the Board of Governors, or any functionally regulated subsidiary of such company has been required to provide to other Federal or State regulatory agencies;

(B) information that is otherwise required to be reported publicly; and

(C) externally audited financial statements.

(2) AVAILABILITY.—Each bank holding company described in subsection (a) and nonbank financial company supervised by the Board of Governors, and any subsidiary thereof, shall provide to the Council, at the request of the Council, copies of all reports referred to in paragraph (1).

(3) CONFIDENTIALITY.—The Council shall maintain the confidentiality of the reports obtained under subsection (a) and paragraph (1)(A) of this subsection.

**SEC. 117. TREATMENT OF CERTAIN COMPANIES THAT CEASE TO BE BANK HOLDING COMPANIES.**

(a) APPLICABILITY.—This section shall apply to any entity or a successor entity that—

(1) was a bank holding company having total consolidated assets equal to or greater than \$50,000,000,000 as of January 1, 2010; and

(2) received financial assistance under or participated in the Capital Purchase Program established under the Troubled Asset Relief Program authorized by the Emergency Economic Stabilization Act of 2008.

(b) TREATMENT.—If an entity described in subsection (a) ceases to be a bank holding company at any time after January 1, 2010, then such entity shall be treated as a nonbank financial company supervised by the Board of Governors, as if the Council had made a determination under section 113 with respect to that entity.

(c) APPEAL.—

(1) REQUEST FOR HEARING.—An entity may request, in writing, an opportunity for a written or oral hearing before the Council to appeal its treatment as a nonbank financial company supervised by the Board of Governors in accordance with this section. Upon receipt of the request, the Council shall fix a time (not later than 30 days after the date of receipt of the request) and place at which such entity may appear, personally or through counsel, to submit written materials (or, at the sole discretion of the Council, oral testimony and oral argument).

(2) DECISION.—

(A) PROPOSED DECISION.—Not later than 60 days after the date of a hearing under paragraph (1), the Council shall submit a report to, and may testify before, the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives on

the proposed decision of the Council regarding an appeal under paragraph (1), which report shall include a statement of the basis for the proposed decision of the Council.

(B) NOTICE OF FINAL DECISION.—The Council shall notify the subject entity of the final decision of the Council regarding an appeal under paragraph (1), which notice shall contain a statement of the basis for the final decision of the Council, not later than 60 days after the later of—

(i) the date of the submission of the report under subparagraph (A); or

(ii) if the Committee on Banking, Housing, and Urban Affairs of the Senate or the Committee on Financial Services of the House of Representatives holds one or more hearings regarding such report, the date of the last such hearing.

(C) CONSIDERATIONS.—In making a decision regarding an appeal under paragraph (1), the Council shall consider whether the company meets the standards under section 113(a) or 113(b), as applicable, and the definition of the term “nonbank financial company” under section 102. The decision of the Council shall be final, subject to the review under paragraph (3).

(3) REVIEW.—If the Council denies an appeal under this subsection, the Council shall, not less frequently than annually, review and reevaluate the decision.

#### SEC. 118. COUNCIL FUNDING.

Any expenses of the Council shall be treated as expenses of, and paid by, the Department of the Treasury.

#### SEC. 119. RESOLUTION OF SUPERVISORY JURISDICTIONAL DISPUTES AMONG MEMBER AGENCIES.

(a) REQUEST FOR DISPUTE RESOLUTION.—The Council shall resolve a dispute among 2 or more member agencies, if—

(1) a member agency has a dispute with another member agency about the respective jurisdiction over a particular bank holding company, nonbank financial company, or financial activity or product (excluding matters for which another dispute mechanism specifically has been provided under Federal law);

(2) the Council determines that the disputing agencies cannot, after a demonstrated good faith effort, resolve the dispute without the intervention of the Council; and

(3) any of the member agencies involved in the dispute—

(A) provides all other disputants prior notice of the intent to request dispute resolution by the Council; and

(B) requests in writing, not earlier than 14 days after providing the notice described in subparagraph (A), that the Council resolve the dispute.

(b) COUNCIL DECISION.—The Council shall resolve each dispute described in subsection (a)—

(1) within a reasonable time after receiving the dispute resolution request;

(2) after consideration of relevant information provided by each agency party to the dispute; and

(3) by agreeing with 1 of the disputants regarding the entirety of the matter, or by determining a compromise position.

(c) FORM AND BINDING EFFECT.—A Council decision under this section shall—

(1) be in writing;

(2) include an explanation of the reasons therefor; and

(3) be binding on all Federal agencies that are parties to the dispute.

#### SEC. 120. ADDITIONAL STANDARDS APPLICABLE TO ACTIVITIES OR PRACTICES FOR FINANCIAL STABILITY PURPOSES.

(a) IN GENERAL.—The Council may issue recommendations to the primary financial regulatory agencies to apply new or height-

ened standards and safeguards, including standards enumerated in section 115, for a financial activity or practice conducted by bank holding companies or nonbank financial companies under their respective jurisdictions, if the Council determines that the conduct of such activity or practice could create or increase the risk of significant liquidity, credit, or other problems spreading among bank holding companies and nonbank financial companies or the financial markets of the United States.

(b) PROCEDURE FOR RECOMMENDATIONS TO REGULATORS.—

(1) NOTICE AND OPPORTUNITY FOR COMMENT.—The Council shall consult with the primary financial regulatory agencies and provide notice to the public and opportunity for comment for any proposed recommendation that the primary financial regulatory agencies apply new or heightened standards and safeguards for a financial activity or practice.

(2) CRITERIA.—The new or heightened standards and safeguards for a financial activity or practice recommended under paragraph (1)—

(A) shall take costs to long-term economic growth into account; and

(B) may include prescribing the conduct of the activity or practice in specific ways (such as by limiting its scope, or applying particular capital or risk management requirements to the conduct of the activity) or prohibiting the activity or practice.

(c) IMPLEMENTATION OF RECOMMENDED STANDARDS.—

(1) ROLE OF PRIMARY FINANCIAL REGULATORY AGENCY.—

(A) IN GENERAL.—Each primary financial regulatory agency may impose, require reports regarding, examine for compliance with, and enforce standards in accordance with this section with respect to those entities for which it is the primary financial regulatory agency.

(B) RULE OF CONSTRUCTION.—The authority under this paragraph is in addition to, and does not limit, any other authority of a primary financial regulatory agency. Compliance by an entity with actions taken by a primary financial regulatory agency under this section shall be enforceable in accordance with the statutes governing the respective jurisdiction of the primary financial regulatory agency over the entity, as if the agency action were taken under those statutes.

(2) IMPOSITION OF STANDARDS.—The primary financial regulatory agency shall impose the standards recommended by the Council in accordance with subsection (a), or similar standards that the Council deems acceptable, or shall explain in writing to the Council, not later than 90 days after the date on which the Council issues the recommendation, why the agency has determined not to follow the recommendation of the Council.

(d) REPORT TO CONGRESS.—The Council shall report to Congress on—

(1) any recommendations issued by the Council under this section;

(2) the implementation of, or failure to implement such recommendation on the part of a primary financial regulatory agency; and

(3) in any case in which no primary financial regulatory agency exists for the nonbank financial company conducting financial activities or practices referred to in subsection (a), recommendations for legislation that would prevent such activities or practices from threatening the stability of the financial system of the United States.

(e) EFFECT OF RESCISSION OF IDENTIFICATION.—

(1) NOTICE.—The Council may recommend to the relevant primary financial regulatory

agency that a financial activity or practice no longer requires any standards or safeguards implemented under this section.

(2) DETERMINATION OF PRIMARY FINANCIAL REGULATORY AGENCY TO CONTINUE.—

(A) IN GENERAL.—Upon receipt of a recommendation under paragraph (1), a primary financial regulatory agency that has imposed standards under this section shall determine whether standards that it has imposed under this section should remain in effect.

(B) APPEAL PROCESS.—Each primary financial regulatory agency that has imposed standards under this section shall promulgate regulations to establish a procedure under which entities under its jurisdiction may appeal a determination by such agency under this paragraph that standards imposed under this section should remain in effect.

#### SEC. 121. MITIGATION OF RISKS TO FINANCIAL STABILITY.

(a) MITIGATORY ACTIONS.—If the Board of Governors determines that a bank holding company with total consolidated assets of \$50,000,000,000 or more, or a nonbank financial company supervised by the Board of Governors, poses a grave threat to the financial stability of the United States, the Board of Governors, upon an affirmative vote of not fewer than 2/3 of the Council members then serving, shall require the subject company—

(1) to terminate one or more activities;

(2) to impose conditions on the manner in which the company conducts one or more activities; or

(3) if the Board of Governors determines that such action is inadequate to mitigate a threat to the financial stability of the United States in its recommendation, to sell or otherwise transfer assets or off-balance-sheet items to unaffiliated entities.

(b) NOTICE AND HEARING.—

(1) IN GENERAL.—The Board of Governors, in consultation with the Council, shall provide to a company described in subsection (a) written notice that such company is being considered for mitigatory action pursuant to this section, including an explanation of the basis for, and description of, the proposed mitigatory action.

(2) HEARING.—Not later than 30 days after the date of receipt of notice under paragraph (1), the company may request, in writing, an opportunity for a written or oral hearing before the Board of Governors to contest the proposed mitigatory action. Upon receipt of a timely request, the Board of Governors shall fix a time (not later than 30 days after the date of receipt of the request) and place at which such company may appear, personally or through counsel, to submit written materials (or, at the discretion of the Board of Governors, in consultation with the Council, oral testimony and oral argument).

(3) DECISION.—Not later than 60 days after the date of a hearing under paragraph (2), or not later than 60 days after the provision of a notice under paragraph (1) if no hearing was held, the Board of Governors shall notify the company of the final decision of the Board of Governors, including the results of the vote of the Council, as described in subsection (a).

(c) FACTORS FOR CONSIDERATION.—The Board of Governors and the Council shall take into consideration the factors set forth in subsection (a) or (b) of section 113, as applicable, in a determination described in subsection (a) and in a decision described in subsection (b).

(d) APPLICATION TO FOREIGN FINANCIAL COMPANIES.—The Board of Governors may prescribe regulations regarding the application of this section to foreign nonbank financial companies supervised by the Board of Governors and foreign-based bank holding companies, giving due regard to the principle

of national treatment and competitive equity.

**Subtitle B—Financial Information and Data**  
**SEC. 151. FINANCIAL INFORMATION AND DATA.**

**(a) AUTHORITY TO OBTAIN INFORMATION BY REGULATION.—**

(1) **IN GENERAL.**—The Council is authorized to receive, and may request the production of, any information and data from Council member agencies, as necessary to identify potential risks to United States financial system stability.

(2) **SUBMISSION BY COUNCIL MEMBERS.**—Notwithstanding any other provision of law, any Council member agency, upon request by the Council, shall provide information and data to the Council, and the Council shall maintain the confidentiality of such information and data.

**(3) FINANCIAL INFORMATION AND DATA COLLECTION.—**

(A) **IN GENERAL.**—The Council may require, by rule, the submission of periodic and other reports from any regulated entity, solely for the purpose of assessing the extent to which a financial activity or financial market in which the financial company participates, or the financial company itself, poses a risk to United States financial system stability.

(B) **MITIGATION OF REPORT BURDEN.**—Before requiring the submission of reports from an regulated entity, the Council shall coordinate and shall, whenever possible, rely on information and data already being collected by or provided to such agency.

(C) **MITIGATION OF REQUIREMENTS IN CASE OF FOREIGN FINANCIAL PARENTS.**—Before requiring the submission of reports from any regulated entity that is affiliated with a holding company or parent company that is a foreign company, the Council shall, to the extent appropriate—

(i) coordinate with any appropriate foreign regulator of such company and any appropriate multilateral organization;

(ii) request information regarding such company from such foreign regulator; and

(iii) whenever possible, rely on information already being collected by such foreign regulator or multilateral organizational.

(D) **VOLUNTARY INFORMATION AND DATA COLLECTION FROM NON-REGULATED ENTITIES.**—The Council is authorized to request information and data from non regulated entities. To the extent possible, the Council shall minimize information and data requests from non regulated entities, and in all cases, such information and data requests shall be limited to information and data requests relevant to maintaining United States financial system stability. Nothing in this subparagraph shall be construed to require the provision of information or data by any non regulated entity that is not otherwise required to provide such information or data under this section or any other provision of law.

(4) **DEFINITION.**—As used in this subsection, the term “regulated entity” means any entity, other than an individual, that is regulated and supervised by a Council member agency.

**(b) ADDITIONAL PROVISIONS.—**

(1) **INFORMATION AND DATA SHARING.**—The Chairperson of the Council, in consultation with the other members of the Council, may—

(A) establish procedures, databases, and information warehouses to share information and data collected by the Council under this section with the members of the Council;

(B) develop an electronic process for sharing all information and data collected by the Council with the Council member agencies;

(C) designate the format in which requested information and data shall be submitted to the Council, including any electronic, digital, or other format that facili-

tates the use of such information and data by the Council in its analyses.

(2) **APPLICABLE PRIVILEGES NOT WAIVED.**—A Federal financial regulator, State financial regulator, United States financial company, foreign financial company operating in the United States, financial market utility, or other person shall not be compelled to waive, and shall not be deemed to have waived, any privilege otherwise applicable to any information or data by transferring the information or data to, or permitting that information or data to be used by—

(A) the Council;

(B) any Federal financial regulator or State financial regulator, in any capacity; or

(C) any other agency of the Federal Government (as defined in section 6 of title 18, United States Code).

**(3) CONFIDENTIALITY OF INFORMATION.—**

(A) **DISCLOSURE EXEMPTION.**—The Council shall maintain the confidentiality of information received under this subtitle, and any information obtained by the Council under this subtitle shall be exempt from the disclosure requirements under section 552 of title 5, United States Code.

(B) **COUNCIL CONFIDENTIALITY.**—Notwithstanding any other provision of law, the Council may not be compelled to disclose any report or information contained therein filed with the Council under this subtitle, except that nothing in this subtitle authorizes the Council—

(i) to withhold information from Congress, upon an agreement of confidentiality; or

(ii) prevent the Council from complying with—

(I) a request for information from any other Federal department or agency or any self-regulatory organization requesting the report or information for purposes within the scope of its jurisdiction; or

(II) an order of a court of the United States in an action brought by the United States or the Council.

(C) **PROTECTION OF INFORMATION AND DATA.**—The Council shall maintain appropriate data security measures and ensure the protection of any proprietary information or data of any regulated entity or nonregulated entity.

(4) **CONSULTATION WITH FOREIGN GOVERNMENTS.**—Under the supervision of the President, and in a manner consistent with section 207 of the Foreign Service Act of 1980 (22 U.S.C. 3927), the Chairperson of the Council, in consultation with the other members of the Council, shall regularly consult with the financial regulatory entities and other appropriate organizations of foreign governments or international organizations on matters relating to risks to United States financial system stability.

**Subtitle C—Additional Board of Governors Authority for Certain Nonbank Financial Companies and Bank Holding Companies**

**SEC. 161. REPORTS BY AND EXAMINATIONS OF NONBANK FINANCIAL COMPANIES BY THE BOARD OF GOVERNORS.**

**(a) REPORTS.—**

(1) **IN GENERAL.**—The Board of Governors may require each nonbank financial company supervised by the Board of Governors, and any subsidiary thereof, to submit reports under oath, to keep the Board of Governors informed as to—

(A) the financial condition of the company or subsidiary, systems of the company or subsidiary for monitoring and controlling financial, operating, and other risks, and the extent to which the activities and operations of the company or subsidiary pose a threat to the financial stability of the United States; and

(B) compliance by the company or subsidiary with the requirements of this subtitle.

(2) **USE OF EXISTING REPORTS AND INFORMATION.**—In carrying out subsection (a), the Board of Governors shall, to the fullest extent possible, use—

(A) reports and supervisory information that a nonbank financial company or subsidiary thereof has been required to provide to other Federal or State regulatory agencies;

(B) information otherwise obtainable from Federal or State regulatory agencies;

(C) information that is otherwise required to be reported publicly; and

(D) externally audited financial statements of such company or subsidiary.

(3) **AVAILABILITY.**—Upon the request of the Board of Governors, a nonbank financial company supervised by the Board of Governors, or a subsidiary thereof, shall promptly provide to the Board of Governors any information described in paragraph (2).

**(b) EXAMINATIONS.—**

(1) **IN GENERAL.**—Subject to paragraph (2), the Board of Governors may examine any nonbank financial company supervised by the Board of Governors and any subsidiary of such company, to determine—

(A) the nature of the operations and financial condition of the company and such subsidiary;

(B) the financial, operational, and other risks within the company that may pose a threat to the safety and soundness of such company or to the financial stability of the United States;

(C) the systems for monitoring and controlling such risks; and

(D) compliance by the company with the requirements of this subtitle.

(2) **USE OF EXAMINATION REPORTS AND INFORMATION.**—For purposes of this subsection, the Board of Governors shall, to the fullest extent possible, rely on reports of examination of any depository institution subsidiary or functionally regulated subsidiary made by the primary financial regulatory agency for that subsidiary, and on information described in subsection (a)(2).

(c) **COORDINATION WITH PRIMARY FINANCIAL REGULATORY AGENCY.**—The Board of Governors shall—

(1) provide to the primary financial regulatory agency for any company or subsidiary, reasonable notice before requiring a report, requesting information, or commencing an examination of such subsidiary under this section; and

(2) avoid duplication of examination activities, reporting requirements, and requests for information, to the extent possible.

**SEC. 162. ENFORCEMENT.**

(a) **IN GENERAL.**—Except as provided in subsection (b), a nonbank financial company supervised by the Board of Governors and any subsidiaries of such company (other than any depository institution subsidiary) shall be subject to the provisions of subsections (b) through (n) of section 8 of the Federal Deposit Insurance Act (12 U.S.C. 1818), in the same manner and to the same extent as if the company were a bank holding company, as provided in section 8(b)(3) of the Federal Deposit Insurance Act (12 U.S.C. 1818(b)(3)).

(b) **ENFORCEMENT AUTHORITY FOR FUNCTIONALLY REGULATED SUBSIDIARIES.—**

(1) **REFERRAL.**—If the Board of Governors determines that a condition, practice, or activity of a depository institution subsidiary or functionally regulated subsidiary of a nonbank financial company supervised by the Board of Governors does not comply with the regulations or orders prescribed by the Board of Governors under this Act, or otherwise poses a threat to the financial stability of the United States, the Board of Governors may recommend, in writing, to the primary

financial regulatory agency for the subsidiary that such agency initiate a supervisory action or enforcement proceeding. The recommendation shall be accompanied by a written explanation of the concerns giving rise to the recommendation.

(2) **BACK-UP AUTHORITY OF THE BOARD OF GOVERNORS.**—If, during the 60-day period beginning on the date on which the primary financial regulatory agency receives a recommendation under paragraph (1), the primary financial regulatory agency does not take supervisory or enforcement action against a subsidiary that is acceptable to the Board of Governors, the Board of Governors (upon a vote of its members) may take the recommended supervisory or enforcement action, as if the subsidiary were a bank holding company subject to supervision by the Board of Governors.

#### SEC. 163. ACQUISITIONS.

(a) **ACQUISITIONS OF BANKS; TREATMENT AS A BANK HOLDING COMPANY.**—For purposes of section 3 of the Bank Holding Company Act of 1956 (12 U.S.C. 1842), a nonbank financial company supervised by the Board of Governors shall be deemed to be, and shall be treated as, a bank holding company.

(b) **ACQUISITION OF NONBANK COMPANIES.**—

(1) **PRIOR NOTICE FOR LARGE ACQUISITIONS.**—Notwithstanding section 4(k)(6)(B) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k)(6)(B)), a bank holding company with total consolidated assets equal to or greater than \$50,000,000,000 or a nonbank financial company supervised by the Board of Governors shall not acquire direct or indirect ownership or control of any voting shares of any company (other than an insured depository institution) that is engaged in activities described in section 4(k) of the Bank Holding Company Act of 1956 having total consolidated assets of \$10,000,000,000 or more, without providing written notice to the Board of Governors in advance of the transaction.

(2) **EXEMPTIONS.**—The prior notice requirement in paragraph (1) shall not apply with regard to the acquisition of shares that would qualify for the exemptions in section 4(c) or section 4(k)(4)(E) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(c) and (k)(4)(E)).

(3) **NOTICE PROCEDURES.**—The notice procedures set forth in section 4(j)(1) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(j)(1)), without regard to section 4(j)(3) of that Act, shall apply to an acquisition of any company (other than an insured depository institution) by a bank holding company with total consolidated assets equal to or greater than \$50,000,000,000 or a nonbank financial company supervised by the Board of Governors, as described in paragraph (1), including any such company engaged in activities described in section 4(k) of that Act.

(4) **STANDARDS FOR REVIEW.**—In addition to the standards provided in section 4(j)(2) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(j)(2)), the Board of Governors shall consider the extent to which the proposed acquisition would result in greater or more concentrated risks to global or United States financial stability or the United States economy.

#### SEC. 164. PROHIBITION AGAINST MANAGEMENT INTERLOCKS BETWEEN CERTAIN FINANCIAL COMPANIES.

A nonbank financial company supervised by the Board of Governors shall be treated as a bank holding company for purposes of the Depository Institutions Management Interlocks Act (12 U.S.C. 3201 et seq.), except that the Board of Governors shall not exercise the authority provided in section 7 of that Act (12 U.S.C. 3207) to permit service by a management official of a nonbank financial company supervised by the Board of Governors

as a management official of any bank holding company with total consolidated assets equal to or greater than \$50,000,000,000, or other nonaffiliated nonbank financial company supervised by the Board of Governors (other than to provide a temporary exemption for interlocks resulting from a merger, acquisition, or consolidation).

#### SEC. 165. ENHANCED SUPERVISION AND PRUDENTIAL STANDARDS FOR NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS AND CERTAIN BANK HOLDING COMPANIES.

(a) **IN GENERAL.**—

(1) **PURPOSE.**—In order to prevent or mitigate risks to the financial stability of the United States that could arise from the material financial distress or failure of large, interconnected financial institutions, the Board of Governors shall, on its own or pursuant to recommendations by the Council under section 115, establish prudential standards and reporting and disclosure requirements applicable to nonbank financial companies supervised by the Board of Governors and large, interconnected bank holding companies that—

(A) are more stringent than the standards and requirements applicable to nonbank financial companies and bank holding companies that do not present similar risks to the financial stability of the United States; and

(B) increase in stringency, based on the considerations identified in subsection (b)(3).

(2) **LIMITATION ON BANK HOLDING COMPANIES.**—Any standards established under subsections (b) through (f) shall not apply to any bank holding company with total consolidated assets of less than \$50,000,000,000, but the Board of Governors may establish an asset threshold greater than \$50,000,000,000 for the applicability of any particular standard under subsections (b) through (f).

(b) **DEVELOPMENT OF PRUDENTIAL STANDARDS.**—

(1) **IN GENERAL.**—

(A) **REQUIRED STANDARDS.**—The Board of Governors shall, by regulation or order, establish prudential standards for nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a), that shall include—

(i) risk-based capital requirements;

(ii) leverage limits;

(iii) liquidity requirements;

(iv) resolution plan and credit exposure report requirements; and

(v) concentration limits.

(B) **ADDITIONAL STANDARDS AUTHORIZED.**—The Board of Governors may, by regulation or order, establish prudential standards for nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a), that include—

(i) a contingent capital requirement;

(ii) enhanced public disclosures; and

(iii) overall risk management requirements.

(2) **PRUDENTIAL STANDARDS FOR FOREIGN FINANCIAL COMPANIES.**—In applying the standards set forth in paragraph (1) to foreign nonbank financial companies supervised by the Board of Governors and to foreign-based bank holding companies, the Board of Governors shall give due regard to the principle of national treatment and competitive equity.

(3) **CONSIDERATIONS.**—In prescribing prudential standards under paragraph (1), the Board of Governors shall—

(A) take into account differences among nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a), based on—

(i) the factors described in subsections (a) and (b) of section 113;

(ii) whether the company owns an insured depository institution;

(iii) nonfinancial activities and affiliations of the company; and

(iv) any other factors that the Board of Governors determines appropriate;

(B) to the extent possible, ensure that small changes in the factors listed in subsections (a) and (b) of section 113 would not result in sharp, discontinuous changes in the prudential standards established under paragraph (1) of this subsection; and

(C) take into account any recommendations of the Council under section 115.

(4) **REPORT.**—The Board of Governors shall submit an annual report to Congress regarding the implementation of the prudential standards required pursuant to paragraph (1), including the use of such standards to mitigate risks to the financial stability of the United States.

(c) **CONTINGENT CAPITAL.**—

(1) **IN GENERAL.**—Subsequent to submission by the Council of a report to Congress under section 115(c), the Board of Governors may promulgate regulations that require each nonbank financial company supervised by the Board of Governors and bank holding companies described in subsection (a) to maintain a minimum amount of long-term hybrid debt that is convertible to equity in times of financial stress.

(2) **FACTORS TO CONSIDER.**—In establishing regulations under this subsection, the Board of Governors shall consider—

(A) the results of the study undertaken by the Council, and any recommendations of the Council, under section 115(c);

(B) an appropriate transition period for implementation of a conversion under this subsection;

(C) the factors described in subsection (b)(3)(A);

(D) capital requirements applicable to the nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a), and subsidiaries thereof; and

(E) any other factor that the Board of Governors deems appropriate.

(d) **RESOLUTION PLAN AND CREDIT EXPOSURE REPORTS.**—

(1) **RESOLUTION PLAN.**—The Board of Governors shall require each nonbank financial company supervised by the Board of Governors and bank holding companies described in subsection (a) to report periodically to the Board of Governors, the Council, and the Corporation the plan of such company for rapid and orderly resolution in the event of material financial distress or failure.

(2) **CREDIT EXPOSURE REPORT.**—The Board of Governors shall require each nonbank financial company supervised by the Board of Governors and bank holding companies described in subsection (a) to report periodically to the Board of Governors, the Council, and the Corporation on—

(A) the nature and extent to which the company has credit exposure to other significant nonbank financial companies and significant nonbank financial companies; and

(B) the nature and extent to which other significant nonbank financial companies and significant nonbank financial companies have credit exposure to that company.

(3) **REVIEW.**—The Board of Governors and the Corporation shall review the information provided in accordance with this section by each nonbank financial company supervised by the Board of Governors and bank holding company described in subsection (a).

(4) **NOTICE OF DEFICIENCIES.**—If the Board of Governors and the Corporation jointly determine, based on their review under paragraph (3), that the resolution plan of a nonbank financial company supervised by the Board of

Governors or a bank holding company described in subsection (a) is not credible or would not facilitate an orderly resolution of the company under title 11, United States Code—

(A) the Board of Governors and the Corporation shall notify the company, as applicable, of the deficiencies in the resolution plan; and

(B) the company shall resubmit the resolution plan within a time frame determined by the Board of Governors and the Corporation, with revisions demonstrating that the plan is credible and would result in an orderly resolution under title 11, United States Code, including any proposed changes in business operations and corporate structure to facilitate implementation of the plan.

(5) FAILURE TO RESUBMIT CREDIBLE PLAN.—

(A) IN GENERAL.—If a nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a) fails to timely resubmit the resolution plan as required under paragraph (4), with such revisions as are required under subparagraph (B), the Board of Governors and the Corporation may jointly impose more stringent capital, leverage, or liquidity requirements, or restrictions on the growth, activities, or operations of the company, or any subsidiary thereof, until such time as the company resubmits a plan that remedies the deficiencies.

(B) DIVESTITURE.—The Board of Governors and the Corporation, in consultation with the Council, may direct a nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a), by order, to divest certain assets or operations identified by the Board of Governors and the Corporation, to facilitate an orderly resolution of such company under title 11, United States Code, in the event of the failure of such company, in any case in which—

(i) the Board of Governors and the Corporation have jointly imposed more stringent requirements on the company pursuant to subparagraph (A); and

(ii) the company has failed, within the 2-year period beginning on the date of the imposition of such requirements under subparagraph (A), to resubmit the resolution plan with such revisions as were required under paragraph (4)(B).

(6) RULES.—Not later than 18 months after the date of enactment of this Act, the Board of Governors and the Corporation shall jointly issue final rules implementing this subsection.

(e) CONCENTRATION LIMITS.—

(1) STANDARDS.—In order to limit the risks that the failure of any individual company could pose to a nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a), the Board of Governors, by regulation, shall prescribe standards that limit such risks.

(2) LIMITATION ON CREDIT EXPOSURE.—The regulations prescribed by the Board of Governors under paragraph (1) shall prohibit each nonbank financial company supervised by the Board of Governors and bank holding company described in subsection (a) from having credit exposure to any unaffiliated company that exceeds 25 percent of the capital stock and surplus (or such lower amount as the Board of Governors may determine by regulation to be necessary to mitigate risks to the financial stability of the United States) of the company.

(3) CREDIT EXPOSURE.—For purposes of paragraph (2), “credit exposure” to a company means—

(A) all extensions of credit to the company, including loans, deposits, and lines of credit;

(B) all repurchase agreements and reverse repurchase agreements with the company;

(C) all securities borrowing and lending transactions with the company, to the extent that such transactions create credit exposure for the nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a);

(D) all guarantees, acceptances, or letters of credit (including endorsement or standby letters of credit) issued on behalf of the company;

(E) all purchases of or investment in securities issued by the company;

(F) counterparty credit exposure to the company in connection with a derivative transaction between the nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a) and the company; and

(G) any other similar transactions that the Board of Governors, by regulation, determines to be a credit exposure for purposes of this section.

(4) ATTRIBUTION RULE.—For purposes of this subsection, any transaction by a nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a) with any person is a transaction with a company, to the extent that the proceeds of the transaction are used for the benefit of, or transferred to, that company.

(5) RULEMAKING.—The Board of Governors may issue such regulations and orders, including definitions consistent with this section, as may be necessary to administer and carry out this subsection.

(6) EXEMPTIONS.—The Board of Governors may, by regulation or order, exempt transactions, in whole or in part, from the definition of “credit exposure” for purposes of this subsection, if the Board of Governors finds that the exemption is in the public interest and is consistent with the purpose of this subsection.

(7) TRANSITION PERIOD.—

(A) IN GENERAL.—This subsection and any regulations and orders of the Board of Governors under this subsection shall not be effective until 3 years after the date of enactment of this Act.

(B) EXTENSION AUTHORIZED.—The Board of Governors may extend the period specified in subparagraph (A) for not longer than an additional 2 years.

(f) ENHANCED PUBLIC DISCLOSURES.—The Board of Governors may prescribe, by regulation, periodic public disclosures by nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a) in order to support market evaluation of the risk profile, capital adequacy, and risk management capabilities thereof.

(g) RISK COMMITTEE.—

(1) NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS.—The Board of Governors shall require each nonbank financial company supervised by the Board of Governors that is a publicly traded company to establish a risk committee, as set forth in paragraph (3), not later than 1 year after the date of receipt of a notice of final determination under section 113(d)(3) with respect to such nonbank financial company supervised by the Board of Governors.

(2) CERTAIN BANK HOLDING COMPANIES.—

(A) MANDATORY REGULATIONS.—The Board of Governors shall issue regulations requiring each bank holding company that is a publicly traded company and that has total consolidated assets of not less than \$10,000,000,000 to establish a risk committee, as set forth in paragraph (3).

(B) PERMISSIVE REGULATIONS.—The Board of Governors may require each bank holding company that is a publicly traded company and that has total consolidated assets of less than \$10,000,000,000 to establish a risk committee, as set forth in paragraph (3), as determined necessary or appropriate by the Board of Governors to promote sound risk management practices.

(3) RISK COMMITTEE.—A risk committee required by this subsection shall—

(A) be responsible for the oversight of the enterprise-wide risk management practices of the nonbank financial company supervised by the Board of Governors or bank holding company described in subsection (a), as applicable;

(B) include such number of independent directors as the Board of Governors may determine appropriate, based on the nature of operations, size of assets, and other appropriate criteria related to the nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a), as applicable; and

(C) include at least 1 risk management expert having experience in identifying, assessing, and managing risk exposures of large, complex firms.

(4) RULEMAKING.—The Board of Governors shall issue final rules to carry out this subsection, not later than 1 year after the transfer date, to take effect not later than 15 months after the transfer date.

(h) STRESS TESTS.—The Board of Governors shall conduct analyses in which nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a) are subject to evaluation of whether the companies have the capital, on a total consolidated basis, necessary to absorb losses as a result of adverse economic conditions. The Board of Governors may develop and apply such other analytic techniques as are necessary to identify, measure, and monitor risks to the financial stability of the United States.

**SEC. 166. EARLY REMEDIATION REQUIREMENTS.**

(a) IN GENERAL.—The Board of Governors, in consultation with the Council and the Corporation, shall prescribe regulations establishing requirements to provide for the early remediation of financial distress of a nonbank financial company supervised by the Board of Governors or a bank holding company described in section 165(a), except that nothing in this subsection authorizes the provision of financial assistance from the Federal Government.

(b) PURPOSE OF THE EARLY REMEDIATION REQUIREMENTS.—The purpose of the early remediation requirements under subsection (a) shall be to establish a series of specific remedial actions to be taken by a nonbank financial company supervised by the Board of Governors or a bank holding company described in section 165(a) that is experiencing increasing financial distress, in order to minimize the probability that the company will become insolvent and the potential harm of such insolvency to the financial stability of the United States.

(c) REMEDIATION REQUIREMENTS.—The regulations prescribed by the Board of Governors under subsection (a) shall—

(1) define measures of the financial condition of the company, including regulatory capital, liquidity measures, and other forward-looking indicators; and

(2) establish requirements that increase in stringency as the financial condition of the company declines, including—

(A) requirements in the initial stages of financial decline, including limits on capital distributions, acquisitions, and asset growth; and

(B) requirements at later stages of financial decline, including a capital restoration

plan and capital-raising requirements, limits on transactions with affiliates, management changes, and asset sales.

#### SEC. 167. AFFILIATIONS.

(a) AFFILIATIONS.—Nothing in this subtitle shall be construed to require a nonbank financial company supervised by the Board of Governors, or a company that controls a nonbank financial company supervised by the Board of Governors, to conform the activities thereof to the requirements of section 4 of the Bank Holding Company Act of 1956 (12 U.S.C. 1843).

#### (b) REQUIREMENT.—

(1) IN GENERAL.—If a nonbank financial company supervised by the Board of Governors conducts activities other than those that are determined to be financial in nature or incidental thereto under section 4(k) of the Bank Holding Company Act of 1956, the Board of Governors may require such company to establish and conduct such activities that are determined to be financial in nature or incidental thereto in an intermediate holding company established pursuant to regulation of the Board of Governors, not later than 90 days after the date on which the nonbank financial company supervised by the Board of Governors was notified of the determination under section 113(a).

(2) INTERNAL FINANCIAL ACTIVITIES.—For purposes of this subsection, activities that are determined to be financial in nature or incidental thereto under section 4(k) of the Bank Holding Company Act of 1956, as described in paragraph (1), shall not include internal financial activities conducted for a nonbank financial company supervised by the Board of Governors or any affiliate, including internal treasury, investment, and employee benefit functions. With respect to any internal financial activity of such company during the year prior to the date of enactment of this Act, such company may continue to engage in such activity as long as at least 2/3 of the assets or 2/3 of the revenues generated from the activity are from or attributable to such company, subject to review by the Board of Governors, to determine whether engaging in such activity presents undue risk to such company or to the financial stability of the United States.

(c) REGULATIONS.—The Board of Governors—

(1) shall promulgate regulations to establish the criteria for determining whether to require a nonbank financial company supervised by the Board of Governors to establish an intermediate holding company under subsection (a); and

(2) may promulgate regulations to establish any restrictions or limitations on transactions between an intermediate holding company or a nonbank financial company supervised by the Board of Governors and its affiliates, as necessary to prevent unsafe and unsound practices in connection with transactions between such company, or any subsidiary thereof, and its parent company or affiliates that are not subsidiaries of such company, except that such regulations shall not restrict or limit any transaction in connection with the bona fide acquisition or lease by an unaffiliated person of assets, goods, or services.

#### SEC. 168. REGULATIONS.

Except as otherwise specified in this subtitle, not later than 18 months after the transfer date, the Board of Governors shall issue final regulations to implement this subtitle and the amendments made by this subtitle.

#### SEC. 169. AVOIDING DUPLICATION.

The Board of Governors shall take any action that the Board of Governors deems appropriate to avoid imposing requirements under this subtitle that are duplicative of re-

quirements applicable to bank holding companies and nonbank financial companies under other provisions of law.

#### SEC. 170. SAFE HARBOR.

(a) REGULATIONS.—The Board of Governors shall promulgate regulations on behalf of, and in consultation with, the Council setting forth the criteria for exempting certain types or classes of U.S. nonbank financial companies or foreign nonbank financial companies from supervision by the Board of Governors.

(b) CONSIDERATIONS.—In developing the criteria under subsection (a), the Board of Governors shall take into account the factors for consideration described in subsections (a) and (b) of section 113 in determining whether a U.S. nonbank financial company or foreign nonbank financial company shall be supervised by the Board of Governors.

(c) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to require supervision by the Board of Governors of a U.S. nonbank financial company or foreign nonbank financial company, if such company does not meet the criteria for exemption established under subsection (a).

(d) UPDATE.—The Board of Governors shall, in consultation with the Council, review the regulations promulgated under subsection (a), not less frequently than every 5 years, and based upon the review, the Board of Governors may revise such regulations on behalf of, and in consultation with, the Council to update as necessary the criteria set forth in such regulations.

(e) TRANSITION PERIOD.—No revisions under subsection (d) shall take effect before the end of the 2-year period after the date of publication of such revisions in final form.

(f) REPORT.—The Chairperson of the Board of Governors and the Chairperson of the Council shall submit a joint report to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives not later than 30 days after the date of the issuance in final form of the regulations under subsection (a), or any subsequent revision to such regulations under subsection (d), as applicable. Such report shall include, at a minimum, the rationale for exemption and empirical evidence to support the criteria for exemption.

**SA 3825.** Mr. SHELBY submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

Strike title I and insert the following:

### TITLE I—FINANCIAL STABILITY

#### SEC. 101. SHORT TITLE.

This title may be cited as the “Financial Stability Act of 2010”.

#### SEC. 102. DEFINITIONS.

(a) IN GENERAL.—For purposes of this title, unless the context otherwise requires, the following definitions shall apply:

(1) BANK HOLDING COMPANY.—The term “bank holding company” has the same meaning as in section 2 of the Bank Holding Company Act of 1956 (12 U.S.C. 1841). A foreign bank or company that is treated as a bank holding company for purposes of the

Bank Holding Company Act of 1956, pursuant to section 8(a) of the International Banking Act of 1978 (12 U.S.C. 3106(a)), shall be treated as a bank holding company for purposes of this title.

(2) CHAIRPERSON.—The term “Chairperson” means the Chairperson of the Council.

(3) MEMBER AGENCY.—The term “member agency” means an agency represented by a voting member of the Council.

(4) NONBANK FINANCIAL COMPANY DEFINITIONS.—

(A) FOREIGN NONBANK FINANCIAL COMPANY.—The term “foreign nonbank financial company” means a company (other than a company that is, or is treated in the United States as, a bank holding company or a subsidiary thereof) that is—

(i) incorporated or organized in a country other than the United States; and

(ii) substantially engaged in, including through a branch in the United States, activities in the United States that are financial in nature (as defined in section 4(k) of the Bank Holding Company Act of 1956).

(B) U.S. NONBANK FINANCIAL COMPANY.—The term “U.S. nonbank financial company” means a company (other than a bank holding company or a subsidiary thereof, or a Farm Credit System institution chartered and subject to the provisions of the Farm Credit Act of 1971 (12 U.S.C. 2001 et. seq.)) that is—

(i) incorporated or organized under the laws of the United States or any State; and

(ii) substantially engaged in activities in the United States that are financial in nature (as defined in section 4(k) of the Bank Holding Company Act of 1956).

(C) NONBANK FINANCIAL COMPANY.—The term “nonbank financial company” means a U.S. nonbank financial company and a foreign nonbank financial company.

(D) NONBANK FINANCIAL COMPANY SUPERVISED BY THE BOARD OF GOVERNORS.—The term “nonbank financial company supervised by the Board of Governors” means a nonbank financial company that the Council has determined under section 113 shall be supervised by the Board of Governors.

(5) OFFICE OF FINANCIAL RESEARCH.—The term “Office of Financial Research” means the office established under section 152.

(6) SIGNIFICANT INSTITUTIONS.—The terms “significant nonbank financial company” and “significant bank holding company” have the meanings given those terms by rule of the Board of Governors.

(b) DEFINITIONAL CRITERIA.—The Board of Governors shall establish, by regulation, the criteria to determine whether a company is substantially engaged in activities in the United States that are financial in nature (as defined in section 4(k) of the Bank Holding Company Act of 1956) for purposes of the definitions of the terms “U.S. nonbank financial company” and “foreign nonbank financial company” under subsection (a)(4).

(c) FOREIGN NONBANK FINANCIAL COMPANIES.—For purposes of the authority of the Board of Governors under this title with respect to foreign nonbank financial companies, references in this title to “company” or “subsidiary” include only the United States activities and subsidiaries of such foreign company.

#### Subtitle A—Financial Stability Oversight Council

#### SEC. 111. FINANCIAL STABILITY OVERSIGHT COUNCIL ESTABLISHED.

(a) ESTABLISHMENT.—Effective on the date of enactment of this Act, there is established the Financial Stability Oversight Council.

(b) MEMBERSHIP.—The Council shall consist of the following members:

(1) VOTING MEMBERS.—The voting members, who shall each have 1 vote on the Council shall be—

(A) the Secretary of the Treasury, who shall serve as Chairperson of the Council;

(B) the Chairman of the Board of Governors;

(C) the Comptroller of the Currency;

(D) the Director of the Bureau;

(E) the Chairman of the Commission;

(F) the Chairperson of the Corporation;

(G) the Chairperson of the Commodity Futures Trading Commission;

(H) the Director of the Federal Housing Finance Agency; and

(I) an independent member appointed by the President, by and with the advice and consent of the Senate, having insurance expertise.

(2) **NONVOTING MEMBERS.**—The Director of the Office of Financial Research—

(A) shall serve in an advisory capacity as a nonvoting member of the Council; and

(B) may not be excluded from any of the proceedings, meetings, discussions, or deliberations of the Council.

(c) **TERMS; VACANCY.**—

(1) **TERMS.**—The independent member of the Council shall serve for a term of 6 years.

(2) **VACANCY.**—Any vacancy on the Council shall be filled in the manner in which the original appointment was made.

(3) **ACTING OFFICIALS MAY SERVE.**—In the event of a vacancy in the office of the head of a member agency or department, and pending the appointment of a successor, or during the absence or disability of the head of a member agency or department, the acting head of the member agency or department shall serve as a member of the Council in the place of that agency or department head.

(d) **TECHNICAL AND PROFESSIONAL ADVISORY COMMITTEES.**—The Council may appoint such special advisory, technical, or professional committees as may be useful in carrying out the functions of the Council, including an advisory committee consisting of State regulators, and the members of such committees may be members of the Council, or other persons, or both.

(e) **METINGS.**—

(1) **TIMING.**—The Council shall meet at the call of the Chairperson or a majority of the members then serving, but not less frequently than quarterly.

(2) **RULES FOR CONDUCTING BUSINESS.**—The Council shall adopt such rules as may be necessary for the conduct of the business of the Council. Such rules shall be rules of agency organization, procedure, or practice for purposes of section 553 of title 5, United States Code.

(f) **VOTING.**—Unless otherwise specified, the Council shall make all decisions that it is authorized or required to make by a majority vote of the members then serving.

(g) **NONAPPLICABILITY OF FACA.**—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to the Council, or to any special advisory, technical, or professional committee appointed by the Council, except that, if an advisory, technical, or professional committee has one or more members who are not employees of or affiliated with the United States Government, the Council shall publish a list of the names of the members of such committee.

(h) **ASSISTANCE FROM FEDERAL AGENCIES.**—Any department or agency of the United States may provide to the Council and any special advisory, technical, or professional committee appointed by the Council, such services, funds, facilities, staff, and other support services as the Council may determine advisable.

(i) **COMPENSATION OF MEMBERS.**—

(1) **FEDERAL EMPLOYEE MEMBERS.**—All members of the Council who are officers or employees of the United States shall serve without compensation in addition to that re-

ceived for their services as officers or employees of the United States.

(2) **COMPENSATION FOR NON-FEDERAL MEMBER.**—Section 5314 of title 5, United States Code, is amended by adding at the end the following:

“Independent Member of the Financial Stability Oversight Council (1).”.

(j) **DETAIL OF GOVERNMENT EMPLOYEES.**—Any employee of the Federal Government may be detailed to the Council without reimbursement, and such detail shall be without interruption or loss of civil service status or privilege. An employee of the Federal Government detailed to the Council shall report to and be subject to oversight by the Council during the assignment to the Council, and shall be compensated by the department or agency from which the employee was detailed.

#### **SEC. 112. COUNCIL AUTHORITY.**

(a) **PURPOSES AND DUTIES OF THE COUNCIL.**—

(1) **IN GENERAL.**—The purposes of the Council are—

(A) to identify risks to the financial stability of the United States that could arise from the material financial distress or failure of large, interconnected bank holding companies or nonbank financial companies;

(B) to promote market discipline, by eliminating expectations on the part of shareholders, creditors, and counterparties of such companies that the Government will shield them from losses in the event of failure; and

(C) to respond to emerging threats to the stability of the United States financial markets.

(2) **DUTIES.**—The Council shall, in accordance with this title—

(A) collect information from member agencies and other Federal and State financial regulatory agencies and, if necessary to assess risks to the United States financial system, direct the Office of Financial Research to collect information from bank holding companies and nonbank financial companies;

(B) provide direction to, and request data and analyses from, the Office of Financial Research to support the work of the Council;

(C) monitor the financial services marketplace in order to identify potential threats to the financial stability of the United States;

(D) facilitate information sharing and coordination among the member agencies and other Federal and State agencies regarding domestic financial services policy development, rulemaking, examinations, reporting requirements, and enforcement actions;

(E) recommend to the member agencies general supervisory priorities and principles reflecting the outcome of discussions among the member agencies;

(F) identify gaps in regulation that could pose risks to the financial stability of the United States;

(G) require supervision by the Board of Governors for nonbank financial companies that may pose risks to the financial stability of the United States in the event of their material financial distress or failure, pursuant to section 113;

(H) make recommendations to the Board of Governors concerning the establishment of heightened prudential standards for risk-based capital, leverage, liquidity, contingent capital, resolution plans and credit exposure reports, concentration limits, enhanced public disclosures, and overall risk management for nonbank financial companies and large, interconnected bank holding companies supervised by the Board of Governors;

(I) identify systemically important financial market utilities and payment, clearing, and settlement activities (as that term is defined in title VIII), and require such utilities and activities to be subject to standards established by the Board of Governors;

(J) make recommendations to primary financial regulatory agencies to apply new or heightened standards and safeguards for financial activities or practices that could create or increase risks of significant liquidity, credit, or other problems spreading among bank holding companies, nonbank financial companies, and United States financial markets;

(K) make determinations regarding exemptions in title VII, where necessary;

(L) provide a forum for—

(i) discussion and analysis of emerging market developments and financial regulatory issues; and

(ii) resolution of jurisdictional disputes among the members of the Council; and

(M) annually report to and testify before Congress on—

(i) the activities of the Council;

(ii) significant financial market developments and potential emerging threats to the financial stability of the United States;

(iii) all determinations made under section 113 or title VIII, and the basis for such determinations; and

(iv) recommendations—

(I) to enhance the integrity, efficiency, competitiveness, and stability of United States financial markets;

(II) to promote market discipline; and

(III) to maintain investor confidence.

(b) **AUTHORITY TO OBTAIN INFORMATION.**—

(1) **IN GENERAL.**—The Council may receive, and may request the submission of, any data or information from the Office of Financial Research and member agencies, as necessary—

(A) to monitor the financial services marketplace to identify potential risks to the financial stability of the United States; or

(B) to otherwise carry out any of the provisions of this title.

(2) **SUBMISSIONS BY THE OFFICE AND MEMBER AGENCIES.**—Notwithstanding any other provision of law, the Office of Financial Research and any member agency are authorized to submit information to the Council.

(3) **FINANCIAL DATA COLLECTION.**—

(A) **IN GENERAL.**—The Council, acting through the Office of Financial Research, may require the submission of periodic and other reports from any nonbank financial company regulated by the Board of Governors or bank holding company for the purpose of assessing the extent to which a financial activity or financial market in which the nonbank financial company or bank holding company participates, or such nonbank financial company or bank holding company itself, poses a threat to the financial stability of the United States.

(B) **MITIGATION OF REPORT BURDEN.**—Before requiring the submission of reports from any nonbank financial company or bank holding company that is regulated by a member agency or any primary financial regulatory agency, the Council, acting through the Office of Financial Research, shall coordinate with such agencies and shall, whenever possible, rely on information available from the Office of Financial Research or such agencies.

(4) **BACK-UP EXAMINATION BY THE BOARD OF GOVERNORS.**—If the Council is unable to determine whether the financial activities of a nonbank financial company pose a threat to the financial stability of the United States, based on information or reports obtained under paragraph (3), discussions with management, and publicly available information, the Council may request the Board of Governors, and the Board of Governors is authorized, to conduct an examination of the nonbank financial company for the sole purpose of determining whether the nonbank financial company should be supervised by the Board of Governors for purposes of this title.



## (5) CONFIDENTIALITY.—

(A) IN GENERAL.—The Council, the Office of Financial Research, and the other member agencies shall maintain the confidentiality of any data, information, and reports submitted under this subsection and subtitle B.

(B) RETENTION OF PRIVILEGE.—The submission of any nonpublicly available data or information under this subsection and subtitle B shall not constitute a waiver of, or otherwise affect, any privilege arising under Federal or State law (including the rules of any Federal or State court) to which the data or information is otherwise subject.

(C) FREEDOM OF INFORMATION ACT.—Section 552 of title 5, United States Code, including the exceptions thereunder, shall apply to any data or information submitted under this subsection and subtitle B.

**SEC. 113. AUTHORITY TO REQUIRE SUPERVISION AND REGULATION OF CERTAIN NONBANK FINANCIAL COMPANIES.**

(a) U.S. NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS.—

(1) DETERMINATION.—The Council, on a nondelegable basis and by a vote of not fewer than ⅔ of the members then serving, including an affirmative vote by the Chairperson, may determine that a U.S. nonbank financial company shall be supervised by the Board of Governors and shall be subject to prudential standards, in accordance with this title, if the Council determines that material financial distress at the U.S. nonbank financial company would pose a threat to the financial stability of the United States.

(2) CONSIDERATIONS.—Each determination under paragraph (1) shall be based on a consideration by the Council of—

(A) the degree of leverage of the company;

(B) the amount and nature of the financial assets of the company;

(C) the amount and types of the liabilities of the company, including the degree of reliance on short-term funding;

(D) the extent and types of the off-balance-sheet exposures of the company;

(E) the extent and types of the transactions and relationships of the company with other significant nonbank financial companies and significant bank holding companies;

(F) the importance of the company as a source of credit for households, businesses, and State and local governments and as a source of liquidity for the United States financial system;

(G) the recommendation, if any, of a member of the Council;

(H) the operation of, or ownership interest in, any clearing, settlement, or payment business of the company;

(I) the extent to which—

(i) assets are managed rather than owned by the company; and

(ii) ownership of assets under management is diffuse; and

(J) any other factors that the Council deems appropriate.

(b) FOREIGN NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS.—

(1) DETERMINATION.—The Council, on a nondelegable basis and by a vote of not fewer than ⅔ of the members then serving, including an affirmative vote by the Chairperson, may determine that a foreign nonbank financial company that has substantial assets or operations in the United States shall be supervised by the Board of Governors and shall be subject to prudential standards in accordance with this title, if the Council determines that material financial distress at the foreign nonbank financial company would pose a threat to the financial stability of the United States.

(2) CONSIDERATIONS.—Each determination under paragraph (1) shall be based on a consideration by the Council of—

(A) the degree of leverage of the company;

(B) the amount and nature of the United States financial assets of the company;

(C) the amount and types of the liabilities of the company used to fund activities and operations in the United States, including the degree of reliance on short-term funding;

(D) the extent of the United States-related off-balance-sheet exposure of the company;

(E) the extent and type of the transactions and relationships of the company with other significant nonbank financial companies and bank holding companies;

(F) the importance of the company as a source of credit for United States households, businesses, and State and local governments, and as a source of liquidity for the United States financial system;

(G) the recommendation, if any, of a member of the Council;

(H) the extent to which—

(i) assets are managed rather than owned by the company; and

(ii) ownership of assets under management is diffuse; and

(I) any other factors that the Council deems appropriate.

(c) REEVALUATION AND RESCISSION.—The Council shall—

(1) not less frequently than annually, reevaluate each determination made under subsections (a) and (b) with respect to each nonbank financial company supervised by the Board of Governors; and

(2) rescind any such determination, if the Council, by a vote of not fewer than ⅔ of the members then serving, including an affirmative vote by the Chairperson, determines that the nonbank financial company no longer meets the standards under subsection (a) or (b), as applicable.

(d) NOTICE AND OPPORTUNITY FOR HEARING AND FINAL DETERMINATION.—

(1) IN GENERAL.—The Council shall provide to a nonbank financial company written notice of a proposed determination of the Council, including an explanation of the basis of the proposed determination of the Council, that such nonbank financial company shall be supervised by the Board of Governors and shall be subject to prudential standards in accordance with this title.

(2) HEARING.—Not later than 30 days after the date of receipt of any notice of a proposed determination under paragraph (1), the nonbank financial company may request, in writing, an opportunity for a written or oral hearing before the Council to contest the proposed determination. Upon receipt of a timely request, the Council shall fix a time (not later than 30 days after the date of receipt of the request) and place at which such company may appear, personally or through counsel, to submit written materials (or, at the sole discretion of the Council, oral testimony and oral argument).

(3) FINAL DETERMINATION.—Not later than 60 days after the date of a hearing under paragraph (2), the Council shall notify the nonbank financial company of the final determination of the Council, which shall contain a statement of the basis for the decision of the Council.

(4) NO HEARING REQUESTED.—If a nonbank financial company does not make a timely request for a hearing, the Council shall notify the nonbank financial company, in writing, of the final determination of the Council under subsection (a) or (b), as applicable, not later than 10 days after the date by which the company may request a hearing under paragraph (2).

(e) EMERGENCY EXCEPTION.—

(1) IN GENERAL.—The Council may waive or modify the requirements of subsection (d) with respect to a nonbank financial company, if the Council determines, by a vote of not fewer than ⅔ of the members then serv-

ing, including an affirmative vote by the Chairperson, that such waiver or modification is necessary or appropriate to prevent or mitigate threats posed by the nonbank financial company to the financial stability of the United States.

(2) NOTICE.—The Council shall provide notice of a waiver or modification under this paragraph to the nonbank financial company concerned as soon as practicable, but not later than 24 hours after the waiver or modification is granted.

(3) OPPORTUNITY FOR HEARING.—The Council shall allow a nonbank financial company to request, in writing, an opportunity for a written or oral hearing before the Council to contest a waiver or modification under this paragraph, not later than 10 days after the date of receipt of notice of the waiver or modification by the company. Upon receipt of a timely request, the Council shall fix a time (not later than 15 days after the date of receipt of the request) and place at which the nonbank financial company may appear, personally or through counsel, to submit written materials (or, at the sole discretion of the Council, oral testimony and oral argument).

(4) NOTICE OF FINAL DETERMINATION.—Not later than 30 days after the date of any hearing under paragraph (3), the Council shall notify the subject nonbank financial company of the final determination of the Council under this paragraph, which shall contain a statement of the basis for the decision of the Council.

(f) CONSULTATION.—The Council shall consult with the primary financial regulatory agency, if any, for each nonbank financial company or subsidiary of a nonbank financial company that is being considered for supervision by the Board of Governors under this section before the Council makes any final determination with respect to such nonbank financial company under subsection (a), (b), or (c).

(g) JUDICIAL REVIEW.—If the Council makes a final determination under this section with respect to a nonbank financial company, such nonbank financial company may, not later than 30 days after the date of receipt of the notice of final determination under subsection (d)(3) or (e)(4), bring an action in the United States district court for the judicial district in which the home office of such nonbank financial company is located, or in the United States District Court for the District of Columbia, for an order requiring that the final determination be rescinded, and the court shall, upon review, dismiss such action or direct the final determination to be rescinded. Review of such an action shall be limited to whether the final determination made under this section was arbitrary and capricious.

**SEC. 114. REGISTRATION OF NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS.**

Not later than 180 days after the date of a final Council determination under section 113 that a nonbank financial company is to be supervised by the Board of Governors, such company shall register with the Board of Governors, on forms prescribed by the Board of Governors, which shall include such information as the Board of Governors, in consultation with the Council, may deem necessary or appropriate to carry out this title.

**SEC. 115. ENHANCED SUPERVISION AND PRUDENTIAL STANDARDS FOR NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS AND CERTAIN BANK HOLDING COMPANIES.**

(a) IN GENERAL.—

(1) PURPOSE.—In order to prevent or mitigate risks to the financial stability of the

United States that could arise from the material financial distress or failure of large, interconnected financial institutions, the Council may make recommendations to the Board of Governors concerning the establishment and refinement of prudential standards and reporting and disclosure requirements applicable to nonbank financial companies supervised by the Board of Governors and large, interconnected bank holding companies, that—

(A) are more stringent than those applicable to other nonbank financial companies and bank holding companies that do not present similar risks to the financial stability of the United States; and

(B) increase in stringency, based on the considerations identified in subsection (b)(3).

(2) **LIMITATION ON BANK HOLDING COMPANIES.**—Any standards recommended under subsections (b) through (f) shall not apply to any bank holding company with total consolidated assets of less than \$50,000,000,000. The Council may recommend an asset threshold greater than \$50,000,000,000 for the applicability of any particular standard under those subsections.

(b) **DEVELOPMENT OF PRUDENTIAL STANDARDS.**—

(1) **IN GENERAL.**—The recommendations of the Council under subsection (a) may include—

(A) risk-based capital requirements;

(B) leverage limits;

(C) liquidity requirements;

(D) resolution plan and credit exposure report requirements;

(E) concentration limits;

(F) a contingent capital requirement;

(G) enhanced public disclosures; and

(H) overall risk management requirements.

(2) **PRUDENTIAL STANDARDS FOR FOREIGN FINANCIAL COMPANIES.**—In making recommendations concerning the standards set forth in paragraph (1) that would apply to foreign nonbank financial companies supervised by the Board of Governors or foreign-based bank holding companies, the Council shall give due regard to the principle of national treatment and competitive equity.

(3) **CONSIDERATIONS.**—In making recommendations concerning prudential standards under paragraph (1), the Council shall—

(A) take into account differences among nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a), based on—

(i) the factors described in subsections (a) and (b) of section 113;

(ii) whether the company owns an insured depository institution;

(iii) nonfinancial activities and affiliations of the company; and

(iv) any other factors that the Council determines appropriate; and

(B) to the extent possible, ensure that small changes in the factors listed in subsections (a) and (b) of section 113 would not result in sharp, discontinuous changes in the prudential standards established under paragraph (1).

(c) **CONTINGENT CAPITAL.**—

(1) **STUDY REQUIRED.**—The Council shall conduct a study of the feasibility, benefits, costs, and structure of a contingent capital requirement for nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a), which study shall include—

(A) an evaluation of the degree to which such requirement would enhance the safety and soundness of companies subject to the requirement, promote the financial stability of the United States, and reduce risks to United States taxpayers;

(B) an evaluation of the characteristics and amounts of convertible debt that should be required;

(C) an analysis of potential prudential standards that should be used to determine whether the contingent capital of a company would be converted to equity in times of financial stress;

(D) an evaluation of the costs to companies, the effects on the structure and operation of credit and other financial markets, and other economic effects of requiring contingent capital;

(E) an evaluation of the effects of such requirement on the international competitiveness of companies subject to the requirement and the prospects for international coordination in establishing such requirement; and

(F) recommendations for implementing regulations.

(2) **REPORT.**—The Council shall submit a report to Congress regarding the study required by paragraph (1) not later than 2 years after the date of enactment of this Act.

(3) **RECOMMENDATIONS.**—

(A) **IN GENERAL.**—Subsequent to submitting a report to Congress under paragraph (2), the Council may make recommendations to the Board of Governors to require any nonbank financial company supervised by the Board of Governors and any bank holding company described in subsection (a) to maintain a minimum amount of long-term hybrid debt that is convertible to equity in times of financial stress.

(B) **FACTORS TO CONSIDER.**—In making recommendations under this subsection, the Council shall consider—

(i) an appropriate transition period for implementation of a conversion under this subsection;

(ii) the factors described in subsection (b)(3);

(iii) capital requirements applicable to a nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a), and subsidiaries thereof;

(iv) results of the study required by paragraph (1); and

(v) any other factor that the Council deems appropriate.

(d) **RESOLUTION PLAN AND CREDIT EXPOSURE REPORTS.**—

(1) **RESOLUTION PLAN.**—The Council may make recommendations to the Board of Governors concerning the requirement that each nonbank financial company supervised by the Board of Governors and each bank holding company described in subsection (a) report periodically to the Council, the Board of Governors, and the Corporation, the plan of such company for rapid and orderly resolution in the event of material financial distress or failure.

(2) **CREDIT EXPOSURE REPORT.**—The Council may make recommendations to the Board of Governors concerning the advisability of requiring each nonbank financial company supervised by the Board of Governors and bank holding company described in subsection (a) to report periodically to the Council, the Board of Governors, and the Corporation on—

(A) the nature and extent to which the company has credit exposure to other significant nonbank financial companies and significant bank holding companies; and

(B) the nature and extent to which other such significant nonbank financial companies and significant bank holding companies have credit exposure to that company.

(e) **CONCENTRATION LIMITS.**—In order to limit the risks that the failure of any individual company could pose to nonbank financial companies supervised by the Board of Governors or bank holding companies de-

scribed in subsection (a), the Council may make recommendations to the Board of Governors to prescribe standards to limit such risks, as set forth in section 165.

(f) **ENHANCED PUBLIC DISCLOSURES.**—The Council may make recommendations to the Board of Governors to require periodic public disclosures by bank holding companies described in subsection (a) and by nonbank financial companies supervised by the Board of Governors, in order to support market evaluation of the risk profile, capital adequacy, and risk management capabilities thereof.

**SEC. 116. REPORTS.**

(a) **IN GENERAL.**—Subject to subsection (b), the Council, acting through the Office of Financial Research, may require a bank holding company with total consolidated assets of \$50,000,000,000 or greater or a nonbank financial company supervised by the Board of Governors, and any subsidiary thereof, to submit certified reports to keep the Council informed as to—

(1) the financial condition of the company;

(2) systems for monitoring and controlling financial, operating, and other risks;

(3) transactions with any subsidiary that is a depository institution; and

(4) the extent to which the activities and operations of the company and any subsidiary thereof, could, under adverse circumstances, have the potential to disrupt financial markets or affect the overall financial stability of the United States.

(b) **USE OF EXISTING REPORTS.**—

(1) **IN GENERAL.**—For purposes of compliance with subsection (a), the Council, acting through the Office of Financial Research, shall, to the fullest extent possible, use—

(A) reports that a bank holding company, nonbank financial company supervised by the Board of Governors, or any functionally regulated subsidiary of such company has been required to provide to other Federal or State regulatory agencies;

(B) information that is otherwise required to be reported publicly; and

(C) externally audited financial statements.

(2) **AVAILABILITY.**—Each bank holding company described in subsection (a) and nonbank financial company supervised by the Board of Governors, and any subsidiary thereof, shall provide to the Council, at the request of the Council, copies of all reports referred to in paragraph (1).

(3) **CONFIDENTIALITY.**—The Council shall maintain the confidentiality of the reports obtained under subsection (a) and paragraph (1)(A) of this subsection.

**SEC. 117. TREATMENT OF CERTAIN COMPANIES THAT CEASE TO BE BANK HOLDING COMPANIES.**

(a) **APPLICABILITY.**—This section shall apply to any entity or a successor entity that—

(1) was a bank holding company having total consolidated assets equal to or greater than \$50,000,000,000 as of January 1, 2010; and

(2) received financial assistance under or participated in the Capital Purchase Program established under the Troubled Asset Relief Program authorized by the Emergency Economic Stabilization Act of 2008.

(b) **TREATMENT.**—If an entity described in subsection (a) ceases to be a bank holding company at any time after January 1, 2010, then such entity shall be treated as a nonbank financial company supervised by the Board of Governors, as if the Council had made a determination under section 113 with respect to that entity.

(c) **APPEAL.**—

(1) **REQUEST FOR HEARING.**—An entity may request, in writing, an opportunity for a written or oral hearing before the Council to

appeal its treatment as a nonbank financial company supervised by the Board of Governors in accordance with this section. Upon receipt of the request, the Council shall fix a time (not later than 30 days after the date of receipt of the request) and place at which such entity may appear, personally or through counsel, to submit written materials (or, at the sole discretion of the Council, oral testimony and oral argument).

(2) DECISION.—

(A) PROPOSED DECISION.—Not later than 60 days after the date of a hearing under paragraph (1), the Council shall submit a report to, and may testify before, the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives on the proposed decision of the Council regarding an appeal under paragraph (1), which report shall include a statement of the basis for the proposed decision of the Council.

(B) NOTICE OF FINAL DECISION.—The Council shall notify the subject entity of the final decision of the Council regarding an appeal under paragraph (1), which notice shall contain a statement of the basis for the final decision of the Council, not later than 60 days after the later of—

(i) the date of the submission of the report under subparagraph (A); or

(ii) if the Committee on Banking, Housing, and Urban Affairs of the Senate or the Committee on Financial Services of the House of Representatives holds one or more hearings regarding such report, the date of the last such hearing.

(C) CONSIDERATIONS.—In making a decision regarding an appeal under paragraph (1), the Council shall consider whether the company meets the standards under section 113(a) or 113(b), as applicable, and the definition of the term “nonbank financial company” under section 102. The decision of the Council shall be final, subject to the review under paragraph (3).

(3) REVIEW.—If the Council denies an appeal under this subsection, the Council shall, not less frequently than annually, review and reevaluate the decision.

**SEC. 118. COUNCIL FUNDING.**

Any expenses of the Council and the Office of Financial Research shall be treated as expenses of, and paid by, the Department of the Treasury.

**SEC. 119. RESOLUTION OF SUPERVISORY JURISDICTIONAL DISPUTES AMONG MEMBER AGENCIES.**

(a) REQUEST FOR DISPUTE RESOLUTION.—The Council shall resolve a dispute among 2 or more member agencies, if—

(1) a member agency has a dispute with another member agency about the respective jurisdiction over a particular bank holding company, nonbank financial company, or financial activity or product (excluding matters for which another dispute mechanism specifically has been provided under Federal law);

(2) the Council determines that the disputing agencies cannot, after a demonstrated good faith effort, resolve the dispute without the intervention of the Council; and

(3) any of the member agencies involved in the dispute—

(A) provides all other disputants prior notice of the intent to request dispute resolution by the Council; and

(B) requests in writing, not earlier than 14 days after providing the notice described in subparagraph (A), that the Council resolve the dispute.

(b) COUNCIL DECISION.—The Council shall resolve each dispute described in subsection (a)—

(1) within a reasonable time after receiving the dispute resolution request;

(2) after consideration of relevant information provided by each agency party to the dispute; and

(3) by agreeing with 1 of the disputants regarding the entirety of the matter, or by determining a compromise position.

(c) FORM AND BINDING EFFECT.—A Council decision under this section shall—

(1) be in writing;

(2) include an explanation of the reasons therefor; and

(3) be binding on all Federal agencies that are parties to the dispute.

**SEC. 120. ADDITIONAL STANDARDS APPLICABLE TO ACTIVITIES OR PRACTICES FOR FINANCIAL STABILITY PURPOSES.**

(a) IN GENERAL.—The Council may issue recommendations to the primary financial regulatory agencies to apply new or heightened standards and safeguards, including standards enumerated in section 115, for a financial activity or practice conducted by bank holding companies or nonbank financial companies under their respective jurisdictions, if the Council determines that the conduct of such activity or practice could create or increase the risk of significant liquidity, credit, or other problems spreading among bank holding companies and nonbank financial companies or the financial markets of the United States.

(b) PROCEDURE FOR RECOMMENDATIONS TO REGULATORS.—

(1) NOTICE AND OPPORTUNITY FOR COMMENT.—The Council shall consult with the primary financial regulatory agencies and provide notice to the public and opportunity for comment for any proposed recommendation that the primary financial regulatory agencies apply new or heightened standards and safeguards for a financial activity or practice.

(2) CRITERIA.—The new or heightened standards and safeguards for a financial activity or practice recommended under paragraph (1)—

(A) shall take costs to long-term economic growth into account; and

(B) may include prescribing the conduct of the activity or practice in specific ways (such as by limiting its scope, or applying particular capital or risk management requirements to the conduct of the activity) or prohibiting the activity or practice.

(c) IMPLEMENTATION OF RECOMMENDED STANDARDS.—

(1) ROLE OF PRIMARY FINANCIAL REGULATORY AGENCY.—

(A) IN GENERAL.—Each primary financial regulatory agency may impose, require reports regarding, examine for compliance with, and enforce standards in accordance with this section with respect to those entities for which it is the primary financial regulatory agency.

(B) RULE OF CONSTRUCTION.—The authority under this paragraph is in addition to, and does not limit, any other authority of a primary financial regulatory agency. Compliance by an entity with actions taken by a primary financial regulatory agency under this section shall be enforceable in accordance with the statutes governing the respective jurisdiction of the primary financial regulatory agency over the entity, as if the agency action were taken under those statutes.

(2) IMPOSITION OF STANDARDS.—The primary financial regulatory agency shall impose the standards recommended by the Council in accordance with subsection (a), or similar standards that the Council deems acceptable, or shall explain in writing to the Council, not later than 90 days after the date on which the Council issues the recommendation, why the agency has determined not to follow the recommendation of the Council.

(d) REPORT TO CONGRESS.—The Council shall report to Congress on—

(1) any recommendations issued by the Council under this section;

(2) the implementation of, or failure to implement such recommendation on the part of a primary financial regulatory agency; and

(3) in any case in which no primary financial regulatory agency exists for the nonbank financial company conducting financial activities or practices referred to in subsection (a), recommendations for legislation that would prevent such activities or practices from threatening the stability of the financial system of the United States.

(e) EFFECT OF RESCISSION OF IDENTIFICATION.—

(1) NOTICE.—The Council may recommend to the relevant primary financial regulatory agency that a financial activity or practice no longer requires any standards or safeguards implemented under this section.

(2) DETERMINATION OF PRIMARY FINANCIAL REGULATORY AGENCY TO CONTINUE.—

(A) IN GENERAL.—Upon receipt of a recommendation under paragraph (1), a primary financial regulatory agency that has imposed standards under this section shall determine whether standards that it has imposed under this section should remain in effect.

(B) APPEAL PROCESS.—Each primary financial regulatory agency that has imposed standards under this section shall promulgate regulations to establish a procedure under which entities under its jurisdiction may appeal a determination by such agency under this paragraph that standards imposed under this section should remain in effect.

**SEC. 121. MITIGATION OF RISKS TO FINANCIAL STABILITY.**

(a) MITIGATORY ACTIONS.—If the Board of Governors determines that a bank holding company with total consolidated assets of \$50,000,000,000 or more, or a nonbank financial company supervised by the Board of Governors, poses a grave threat to the financial stability of the United States, the Board of Governors, upon an affirmative vote of not fewer than 2/3 of the Council members then serving, shall require the subject company—

(1) to terminate one or more activities;

(2) to impose conditions on the manner in which the company conducts one or more activities; or

(3) if the Board of Governors determines that such action is inadequate to mitigate a threat to the financial stability of the United States in its recommendation, to sell or otherwise transfer assets or off-balance-sheet items to unaffiliated entities.

(b) NOTICE AND HEARING.—

(1) IN GENERAL.—The Board of Governors, in consultation with the Council, shall provide to a company described in subsection (a) written notice that such company is being considered for mitigatory action pursuant to this section, including an explanation of the basis for, and description of, the proposed mitigatory action.

(2) HEARING.—Not later than 30 days after the date of receipt of notice under paragraph (1), the company may request, in writing, an opportunity for a written or oral hearing before the Board of Governors to contest the proposed mitigatory action. Upon receipt of a timely request, the Board of Governors shall fix a time (not later than 30 days after the date of receipt of the request) and place at which such company may appear, personally or through counsel, to submit written materials (or, at the discretion of the Board of Governors, in consultation with the Council, oral testimony and oral argument).

(3) DECISION.—Not later than 60 days after the date of a hearing under paragraph (2), or not later than 60 days after the provision of a notice under paragraph (1) if no hearing

was held, the Board of Governors shall notify the company of the final decision of the Board of Governors, including the results of the vote of the Council, as described in subsection (a).

(c) **FACTORS FOR CONSIDERATION.**—The Board of Governors and the Council shall take into consideration the factors set forth in subsection (a) or (b) of section 113, as applicable, in a determination described in subsection (a) and in a decision described in subsection (b).

(d) **APPLICATION TO FOREIGN FINANCIAL COMPANIES.**—The Board of Governors may prescribe regulations regarding the application of this section to foreign nonbank financial companies supervised by the Board of Governors and foreign-based bank holding companies, giving due regard to the principle of national treatment and competitive equity.

### Subtitle B—Office of Financial Research

#### SEC. 151. DEFINITIONS.

For purposes of this subtitle—

(1) the terms “Office” and “Director” mean the Office of Financial Research established under this subtitle and the Director thereof, respectively;

(2) the term “financial company” has the same meaning as in title II, and includes an insured depository institution and an insurance company;

(3) the term “Research and Analysis Center” means the research and analysis center established under section 154;

(4) the term “financial transaction data” means the structure and legal description of a financial contract, with sufficient detail to describe the rights and obligations between counterparties and make possible an independent valuation;

(5) the term “position data”—

(A) means data on financial assets or liabilities held on the balance sheet of a financial company, where positions are created or changed by the execution of a financial transaction; and

(B) includes information that identifies counterparties, the valuation by the financial company of the position, and information that makes possible an independent valuation of the position;

(6) the term “financial contract” means a legally binding agreement between 2 or more counterparties, describing rights and obligations relating to the future delivery of items of intrinsic or extrinsic value among the counterparties; and

(7) the term “financial instrument” means a financial contract in which the terms and conditions are publicly available, and the roles of one or more of the counterparties are assignable without the consent of any of the other counterparties (including common stock of a publicly traded company, government bonds, or exchange traded futures and options contracts).

#### SEC. 152. OFFICE OF FINANCIAL RESEARCH ESTABLISHED.

(a) **ESTABLISHMENT.**—There is established within the Department of the Treasury the Office of Financial Research.

(b) **DIRECTOR.**—

(1) **IN GENERAL.**—The Office shall be headed by a Director, who shall be appointed by the President, by and with the advice and consent of the Senate.

(2) **TERM OF SERVICE.**—The Director shall serve for a term of 6 years, except that, in the event that a successor is not nominated and confirmed by the end of the term of service of a Director, the Director may continue to serve until such time as the next Director is appointed and confirmed.

(3) **EXECUTIVE LEVEL.**—The Director shall be compensated at level III of the Executive Schedule.

(4) **PROHIBITION ON DUAL SERVICE.**—The individual serving in the position of Director may not, during such service, also serve as the head of any financial regulatory agency.

(5) **RESPONSIBILITIES, DUTIES, AND AUTHORITY.**—The Director shall have sole discretion in the manner in which the Director fulfills the responsibilities and duties and exercises the authorities described in this subtitle.

(c) **BUDGET.**—The Director, with the approval of the Chairperson, shall establish the annual budget of the Office.

(d) **OFFICE PERSONNEL.**—

(1) **IN GENERAL.**—The Director, with approval of the Chairperson, may fix the number of, and appoint and direct, all employees of the Office.

(2) **COMPENSATION.**—The Director, in consultation with the Chairperson, shall fix, adjust, and administer the pay for all employees of the Office.

(e) **ASSISTANCE FROM FEDERAL AGENCIES.**—Any department or agency of the United States may provide to the Office and any special advisory, technical, or professional committees appointed by the Office, such services, funds, facilities, staff, and other support services as the Office may determine advisable. Any Federal Government employee may be detailed to the Office without reimbursement, and such detail shall be without interruption or loss of civil service status or privilege.

(f) **NON-COMPETE.**—The Director and any staff of the Office who has had access to the transaction or position data or other business confidential information about financial entities required to report to the Office, may not, for a period of 1 year after last having access to such transaction or position data or business confidential information, be employed by or provide advice or consulting services to a financial company, regardless of whether that entity is required to report to the Office. For staff whose access to business confidential information was limited, the Director may provide, on a case-by-case basis, for a shorter period of post-employment prohibition, provided that the shorter period does not compromise business confidential information.

(g) **EXECUTIVE SCHEDULE COMPENSATION.**—Section 5314 of title 5, United States Code, is amended by adding at the end the following new item:

“Director of the Office of Financial Research.”.

#### SEC. 153. PURPOSE AND DUTIES OF THE OFFICE.

(a) **PURPOSE AND DUTIES.**—The purpose of the Office is to support the Council in fulfilling the purposes and duties of the Council, as set forth in subtitle A, and to support member agencies, by—

(1) collecting data on behalf of the Council, and providing such data to the Council and member agencies;

(2) standardizing the types and formats of data reported and collected;

(3) performing applied research and essential long-term research;

(4) developing tools for risk measurement and monitoring;

(5) performing other related services;

(6) making the results of the activities of the Office available to financial regulatory agencies; and

(7) assisting such member agencies in determining the types and formats of data authorized by this Act to be collected by such member agencies.

(b) **ADMINISTRATIVE AUTHORITY.**—The Office may share data and information, including software developed by the Office, with the Council and member agencies, which shared data, information, and software—

(1) shall be maintained with at least the same level of security as is used by the Office; and

(2) may not be shared with any individual or entity.

(c) **GUIDANCE.**—

(1) **SCOPE.**—The Office, in consultation with the Chairperson, shall issue guidance to carry out the purposes and duties described in paragraphs (1), (2), and (7) of subsection (a).

(2) **STANDARDIZATION.**—Member agencies, in consultation with the Office, shall work to standardize the types and formats of data reported and collected on behalf of the Council, as described in subsection (a)(2).

(d) **TESTIMONY.**—The Director of the Office shall report to and testify before the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives annually on the activities of the Office, including the work of the Data Center and the Research and Analysis Center, and the assessment of the Office of significant financial market developments and potential emerging threats to the financial stability of the United States.

(e) **ADDITIONAL REPORTS.**—The Director may, with the approval of the Chairperson, provide additional reports to Congress concerning the financial stability of the United States.

#### SEC. 154. ORGANIZATIONAL STRUCTURE; RESPONSIBILITIES OF RESEARCH AND ANALYSIS CENTER.

(a) **IN GENERAL.**—There is established within the Office, to carry out the programmatic responsibilities of the Office, the Research and Analysis Center.

(b) **RESEARCH AND ANALYSIS CENTER.**—The Research and Analysis Center, on behalf of the Council, shall develop and maintain independent analytical capabilities and computing resources to develop and maintain metrics and reporting systems for risks to the financial stability of the United States.

(c) **REPORTING RESPONSIBILITIES.**—

(1) **REQUIRED REPORTS.**—Not later than 2 years after the date of enactment of this Act, and not later than 120 days after the end of each fiscal year thereafter, the Office shall prepare and submit a report to Congress.

(2) **CONTENT.**—Each report required by this subsection shall assess the state of the United States financial system, including—

(A) an analysis of any threats to the financial stability of the United States;

(B) the status of the efforts of the Office in meeting the mission of the Office; and

(C) key findings from the research and analysis of the financial system by the Office.

#### SEC. 155. TRANSITION OVERSIGHT.

(a) **PURPOSE.**—The purpose of this section is to ensure that the Office—

(1) has an orderly and organized startup;

(2) attracts and retains a qualified workforce; and

(3) establishes comprehensive employee training and benefits programs.

(b) **REPORTING REQUIREMENT.**—

(1) **IN GENERAL.**—The Office shall submit an annual report to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives that includes the plans described in paragraph (2).

(2) **PLANS.**—The plans described in this paragraph are as follows:

(A) **TRAINING AND WORKFORCE DEVELOPMENT PLAN.**—The Office shall submit a training and workforce development plan that includes, to the extent practicable—

(i) identification of skill and technical expertise needs and actions taken to meet those requirements;

(ii) steps taken to foster innovation and creativity;

(iii) leadership development and succession planning; and

(iv) effective use of technology by employees.

(B) RECRUITMENT AND RETENTION PLAN.—The Office shall submit a recruitment and retention plan that includes, to the extent practicable, provisions relating to—

(i) the steps necessary to target highly qualified applicant pools with diverse backgrounds;

(ii) streamlined employment application processes;

(iii) the provision of timely notification of the status of employment applications to applicants; and

(iv) the collection of information to measure indicators of hiring effectiveness.

(c) RULE OF CONSTRUCTION.—Nothing in this section may be construed to affect—

(1) a collective bargaining agreement, as that term is defined in section 7103(a)(8) of title 5, United States Code, that is in effect on the date of enactment of this Act; or

(2) the rights of employees under chapter 71 of title 5, United States Code.

**Subtitle C—Additional Board of Governors Authority for Certain Nonbank Financial Companies and Bank Holding Companies**

**SEC. 161. REPORTS BY AND EXAMINATIONS OF NONBANK FINANCIAL COMPANIES BY THE BOARD OF GOVERNORS.**

(a) REPORTS.—

(1) IN GENERAL.—The Board of Governors may require each nonbank financial company supervised by the Board of Governors, and any subsidiary thereof, to submit reports under oath, to keep the Board of Governors informed as to—

(A) the financial condition of the company or subsidiary, systems of the company or subsidiary for monitoring and controlling financial, operating, and other risks, and the extent to which the activities and operations of the company or subsidiary pose a threat to the financial stability of the United States; and

(B) compliance by the company or subsidiary with the requirements of this subtitle.

(2) USE OF EXISTING REPORTS AND INFORMATION.—In carrying out subsection (a), the Board of Governors shall, to the fullest extent possible, use—

(A) reports and supervisory information that a nonbank financial company or subsidiary thereof has been required to provide to other Federal or State regulatory agencies;

(B) information otherwise obtainable from Federal or State regulatory agencies;

(C) information that is otherwise required to be reported publicly; and

(D) externally audited financial statements of such company or subsidiary.

(3) AVAILABILITY.—Upon the request of the Board of Governors, a nonbank financial company supervised by the Board of Governors, or a subsidiary thereof, shall promptly provide to the Board of Governors any information described in paragraph (2).

(b) EXAMINATIONS.—

(1) IN GENERAL.—Subject to paragraph (2), the Board of Governors may examine any nonbank financial company supervised by the Board of Governors and any subsidiary of such company, to determine—

(A) the nature of the operations and financial condition of the company and such subsidiary;

(B) the financial, operational, and other risks within the company that may pose a threat to the safety and soundness of such company or to the financial stability of the United States;

(C) the systems for monitoring and controlling such risks; and

(D) compliance by the company with the requirements of this subtitle.

(2) USE OF EXAMINATION REPORTS AND INFORMATION.—For purposes of this subsection, the Board of Governors shall, to the fullest extent possible, rely on reports of examination of any depository institution subsidiary or functionally regulated subsidiary made by the primary financial regulatory agency for that subsidiary, and on information described in subsection (a)(2).

(c) COORDINATION WITH PRIMARY FINANCIAL REGULATORY AGENCY.—The Board of Governors shall—

(1) provide to the primary financial regulatory agency for any company or subsidiary, reasonable notice before requiring a report, requesting information, or commencing an examination of such subsidiary under this section; and

(2) avoid duplication of examination activities, reporting requirements, and requests for information, to the extent possible.

**SEC. 162. ENFORCEMENT.**

(a) IN GENERAL.—Except as provided in subsection (b), a nonbank financial company supervised by the Board of Governors and any subsidiaries of such company (other than any depository institution subsidiary) shall be subject to the provisions of subsections (b) through (n) of section 8 of the Federal Deposit Insurance Act (12 U.S.C. 1818), in the same manner and to the same extent as if the company were a bank holding company, as provided in section 8(b)(3) of the Federal Deposit Insurance Act (12 U.S.C. 1818(b)(3)).

(b) ENFORCEMENT AUTHORITY FOR FUNCTIONALLY REGULATED SUBSIDIARIES.—

(1) REFERRAL.—If the Board of Governors determines that a condition, practice, or activity of a depository institution subsidiary or functionally regulated subsidiary of a nonbank financial company supervised by the Board of Governors does not comply with the regulations or orders prescribed by the Board of Governors under this Act, or otherwise poses a threat to the financial stability of the United States, the Board of Governors may recommend, in writing, to the primary financial regulatory agency for the subsidiary that such agency initiate a supervisory action or enforcement proceeding. The recommendation shall be accompanied by a written explanation of the concerns giving rise to the recommendation.

(2) BACK-UP AUTHORITY OF THE BOARD OF GOVERNORS.—If, during the 60-day period beginning on the date on which the primary financial regulatory agency receives a recommendation under paragraph (1), the primary financial regulatory agency does not take supervisory or enforcement action against a subsidiary that is acceptable to the Board of Governors, the Board of Governors (upon a vote of its members) may take the recommended supervisory or enforcement action, as if the subsidiary were a bank holding company subject to supervision by the Board of Governors.

**SEC. 163. ACQUISITIONS.**

(a) ACQUISITIONS OF BANKS; TREATMENT AS A BANK HOLDING COMPANY.—For purposes of section 3 of the Bank Holding Company Act of 1956 (12 U.S.C. 1842), a nonbank financial company supervised by the Board of Governors shall be deemed to be, and shall be treated as, a bank holding company.

(b) ACQUISITION OF NONBANK COMPANIES.—

(1) PRIOR NOTICE FOR LARGE ACQUISITIONS.—Notwithstanding section 4(k)(6)(B) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k)(6)(B)), a bank holding company with total consolidated assets equal to or greater than \$50,000,000,000 or a nonbank financial company supervised by the Board of Governors shall not acquire direct or indirect

ownership or control of any voting shares of any company (other than an insured depository institution) that is engaged in activities described in section 4(k) of the Bank Holding Company Act of 1956 having total consolidated assets of \$10,000,000,000 or more, without providing written notice to the Board of Governors in advance of the transaction.

(2) EXEMPTIONS.—The prior notice requirement in paragraph (1) shall not apply with regard to the acquisition of shares that would qualify for the exemptions in section 4(c) or section 4(k)(4)(E) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(c) and (k)(4)(E)).

(3) NOTICE PROCEDURES.—The notice procedures set forth in section 4(j)(1) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(j)(1)), without regard to section 4(j)(3) of that Act, shall apply to an acquisition of any company (other than an insured depository institution) by a bank holding company with total consolidated assets equal to or greater than \$50,000,000,000 or a nonbank financial company supervised by the Board of Governors, as described in paragraph (1), including any such company engaged in activities described in section 4(k) of that Act.

(4) STANDARDS FOR REVIEW.—In addition to the standards provided in section 4(j)(2) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(j)(2)), the Board of Governors shall consider the extent to which the proposed acquisition would result in greater or more concentrated risks to global or United States financial stability or the United States economy.

**SEC. 164. PROHIBITION AGAINST MANAGEMENT INTERLOCKS BETWEEN CERTAIN FINANCIAL COMPANIES.**

A nonbank financial company supervised by the Board of Governors shall be treated as a bank holding company for purposes of the Depository Institutions Management Interlocks Act (12 U.S.C. 3201 et seq.), except that the Board of Governors shall not exercise the authority provided in section 7 of that Act (12 U.S.C. 3207) to permit service by a management official of a nonbank financial company supervised by the Board of Governors as a management official of any bank holding company with total consolidated assets equal to or greater than \$50,000,000,000, or other nonaffiliated nonbank financial company supervised by the Board of Governors (other than to provide a temporary exemption for interlocks resulting from a merger, acquisition, or consolidation).

**SEC. 165. ENHANCED SUPERVISION AND PRUDENTIAL STANDARDS FOR NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS AND CERTAIN BANK HOLDING COMPANIES.**

(a) IN GENERAL.—

(1) PURPOSE.—In order to prevent or mitigate risks to the financial stability of the United States that could arise from the material financial distress or failure of large, interconnected financial institutions, the Board of Governors shall, on its own or pursuant to recommendations by the Council under section 115, establish prudential standards and reporting and disclosure requirements applicable to nonbank financial companies supervised by the Board of Governors and large, interconnected bank holding companies that—

(A) are more stringent than the standards and requirements applicable to nonbank financial companies and bank holding companies that do not present similar risks to the financial stability of the United States; and

(B) increase in stringency, based on the considerations identified in subsection (b)(3).

(2) LIMITATION ON BANK HOLDING COMPANIES.—Any standards established under subsections (b) through (f) shall not apply to

any bank holding company with total consolidated assets of less than \$50,000,000,000, but the Board of Governors may establish an asset threshold greater than \$50,000,000,000 for the applicability of any particular standard under subsections (b) through (f).

(b) DEVELOPMENT OF PRUDENTIAL STANDARDS.—

(1) IN GENERAL.—

(A) REQUIRED STANDARDS.—The Board of Governors shall, by regulation or order, establish prudential standards for nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a), that shall include—

- (i) risk-based capital requirements;
- (ii) leverage limits;
- (iii) liquidity requirements;
- (iv) resolution plan and credit exposure report requirements; and
- (v) concentration limits.

(B) ADDITIONAL STANDARDS AUTHORIZED.—The Board of Governors may, by regulation or order, establish prudential standards for nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a), that include—

- (i) a contingent capital requirement;
- (ii) enhanced public disclosures; and
- (iii) overall risk management requirements.

(2) PRUDENTIAL STANDARDS FOR FOREIGN FINANCIAL COMPANIES.—In applying the standards set forth in paragraph (1) to foreign nonbank financial companies supervised by the Board of Governors and to foreign-based bank holding companies, the Board of Governors shall give due regard to the principle of national treatment and competitive equity.

(3) CONSIDERATIONS.—In prescribing prudential standards under paragraph (1), the Board of Governors shall—

(A) take into account differences among nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a), based on—

- (i) the factors described in subsections (a) and (b) of section 113;
- (ii) whether the company owns an insured depository institution;
- (iii) nonfinancial activities and affiliations of the company; and
- (iv) any other factors that the Board of Governors determines appropriate;

(B) to the extent possible, ensure that small changes in the factors listed in subsections (a) and (b) of section 113 would not result in sharp, discontinuous changes in the prudential standards established under paragraph (1) of this subsection; and

(C) take into account any recommendations of the Council under section 115.

(4) REPORT.—The Board of Governors shall submit an annual report to Congress regarding the implementation of the prudential standards required pursuant to paragraph (1), including the use of such standards to mitigate risks to the financial stability of the United States.

(c) CONTINGENT CAPITAL.—

(1) IN GENERAL.—Subsequent to submission by the Council of a report to Congress under section 115(c), the Board of Governors may promulgate regulations that require each nonbank financial company supervised by the Board of Governors and bank holding companies described in subsection (a) to maintain a minimum amount of long-term hybrid debt that is convertible to equity in times of financial stress.

(2) FACTORS TO CONSIDER.—In establishing regulations under this subsection, the Board of Governors shall consider—

(A) the results of the study undertaken by the Council, and any recommendations of the Council, under section 115(c);

(B) an appropriate transition period for implementation of a conversion under this subsection;

(C) the factors described in subsection (b)(3)(A);

(D) capital requirements applicable to the nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a), and subsidiaries thereof; and

(E) any other factor that the Board of Governors deems appropriate.

(d) RESOLUTION PLAN AND CREDIT EXPOSURE REPORTS.—

(1) RESOLUTION PLAN.—The Board of Governors shall require each nonbank financial company supervised by the Board of Governors and bank holding companies described in subsection (a) to report periodically to the Board of Governors, the Council, and the Corporation the plan of such company for rapid and orderly resolution in the event of material financial distress or failure.

(2) CREDIT EXPOSURE REPORT.—The Board of Governors shall require each nonbank financial company supervised by the Board of Governors and bank holding companies described in subsection (a) to report periodically to the Board of Governors, the Council, and the Corporation on—

(A) the nature and extent to which the company has credit exposure to other significant nonbank financial companies and significant bank holding companies; and

(B) the nature and extent to which other significant nonbank financial companies and significant bank holding companies have credit exposure to that company.

(3) REVIEW.—The Board of Governors and the Corporation shall review the information provided in accordance with this section by each nonbank financial company supervised by the Board of Governors and bank holding company described in subsection (a).

(4) NOTICE OF DEFICIENCIES.—If the Board of Governors and the Corporation jointly determine, based on their review under paragraph (3), that the resolution plan of a nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a) is not credible or would not facilitate an orderly resolution of the company under title 11, United States Code—

(A) the Board of Governors and the Corporation shall notify the company, as applicable, of the deficiencies in the resolution plan; and

(B) the company shall resubmit the resolution plan within a time frame determined by the Board of Governors and the Corporation, with revisions demonstrating that the plan is credible and would result in an orderly resolution under title 11, United States Code, including any proposed changes in business operations and corporate structure to facilitate implementation of the plan.

(5) FAILURE TO RESUBMIT CREDIBLE PLAN.—

(A) IN GENERAL.—If a nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a) fails to timely resubmit the resolution plan as required under paragraph (4), with such revisions as are required under subparagraph (B), the Board of Governors and the Corporation may jointly impose more stringent capital, leverage, or liquidity requirements, or restrictions on the growth, activities, or operations of the company, or any subsidiary thereof, until such time as the company resubmits a plan that remedies the deficiencies.

(B) DIVESTITURE.—The Board of Governors and the Corporation, in consultation with the Council, may direct a nonbank financial

company supervised by the Board of Governors or a bank holding company described in subsection (a), by order, to divest certain assets or operations identified by the Board of Governors and the Corporation, to facilitate an orderly resolution of such company under title 11, United States Code, in the event of the failure of such company, in any case in which—

(i) the Board of Governors and the Corporation have jointly imposed more stringent requirements on the company pursuant to subparagraph (A); and

(ii) the company has failed, within the 2-year period beginning on the date of the imposition of such requirements under subparagraph (A), to resubmit the resolution plan with such revisions as were required under paragraph (4)(B).

(6) RULES.—Not later than 18 months after the date of enactment of this Act, the Board of Governors and the Corporation shall jointly issue final rules implementing this subsection.

(e) CONCENTRATION LIMITS.—

(1) STANDARDS.—In order to limit the risks that the failure of any individual company could pose to a nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a), the Board of Governors, by regulation, shall prescribe standards that limit such risks.

(2) LIMITATION ON CREDIT EXPOSURE.—The regulations prescribed by the Board of Governors under paragraph (1) shall prohibit each nonbank financial company supervised by the Board of Governors and bank holding company described in subsection (a) from having credit exposure to any unaffiliated company that exceeds 25 percent of the capital stock and surplus (or such lower amount as the Board of Governors may determine by regulation to be necessary to mitigate risks to the financial stability of the United States) of the company.

(3) CREDIT EXPOSURE.—For purposes of paragraph (2), “credit exposure” to a company means—

(A) all extensions of credit to the company, including loans, deposits, and lines of credit;

(B) all repurchase agreements and reverse repurchase agreements with the company;

(C) all securities borrowing and lending transactions with the company, to the extent that such transactions create credit exposure for the nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a);

(D) all guarantees, acceptances, or letters of credit (including endorsement or standby letters of credit) issued on behalf of the company;

(E) all purchases of or investment in securities issued by the company;

(F) counterparty credit exposure to the company in connection with a derivative transaction between the nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a) and the company; and

(G) any other similar transactions that the Board of Governors, by regulation, determines to be a credit exposure for purposes of this section.

(4) ATTRIBUTION RULE.—For purposes of this subsection, any transaction by a nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a) with any person is a transaction with a company, to the extent that the proceeds of the transaction are used for the benefit of, or transferred to, that company.

(5) **RULEMAKING.**—The Board of Governors may issue such regulations and orders, including definitions consistent with this section, as may be necessary to administer and carry out this subsection.

(6) **EXEMPTIONS.**—The Board of Governors may, by regulation or order, exempt transactions, in whole or in part, from the definition of “credit exposure” for purposes of this subsection, if the Board of Governors finds that the exemption is in the public interest and is consistent with the purpose of this subsection.

(7) **TRANSITION PERIOD.**—

(A) **IN GENERAL.**—This subsection and any regulations and orders of the Board of Governors under this subsection shall not be effective until 3 years after the date of enactment of this Act.

(B) **EXTENSION AUTHORIZED.**—The Board of Governors may extend the period specified in subparagraph (A) for not longer than an additional 2 years.

(f) **ENHANCED PUBLIC DISCLOSURES.**—The Board of Governors may prescribe, by regulation, periodic public disclosures by nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a) in order to support market evaluation of the risk profile, capital adequacy, and risk management capabilities thereof.

(g) **RISK COMMITTEE.**—

(1) **NONBANK FINANCIAL COMPANIES SUPERVISED BY THE BOARD OF GOVERNORS.**—The Board of Governors shall require each nonbank financial company supervised by the Board of Governors that is a publicly traded company to establish a risk committee, as set forth in paragraph (3), not later than 1 year after the date of receipt of a notice of final determination under section 113(d)(3) with respect to such nonbank financial company supervised by the Board of Governors.

(2) **CERTAIN BANK HOLDING COMPANIES.**—

(A) **MANDATORY REGULATIONS.**—The Board of Governors shall issue regulations requiring each bank holding company that is a publicly traded company and that has total consolidated assets of not less than \$10,000,000,000 to establish a risk committee, as set forth in paragraph (3).

(B) **PERMISSIVE REGULATIONS.**—The Board of Governors may require each bank holding company that is a publicly traded company and that has total consolidated assets of less than \$10,000,000,000 to establish a risk committee, as set forth in paragraph (3), as determined necessary or appropriate by the Board of Governors to promote sound risk management practices.

(3) **RISK COMMITTEE.**—A risk committee required by this subsection shall—

(A) be responsible for the oversight of the enterprise-wide risk management practices of the nonbank financial company supervised by the Board of Governors or bank holding company described in subsection (a), as applicable;

(B) include such number of independent directors as the Board of Governors may determine appropriate, based on the nature of operations, size of assets, and other appropriate criteria related to the nonbank financial company supervised by the Board of Governors or a bank holding company described in subsection (a), as applicable; and

(C) include at least 1 risk management expert having experience in identifying, assessing, and managing risk exposures of large, complex firms.

(4) **RULEMAKING.**—The Board of Governors shall issue final rules to carry out this subsection, not later than 1 year after the transfer date, to take effect not later than 15 months after the transfer date.

(h) **STRESS TESTS.**—The Board of Governors shall conduct analyses in which nonbank financial companies supervised by the Board of Governors and bank holding companies described in subsection (a) are subject to evaluation of whether the companies have the capital, on a total consolidated basis, necessary to absorb losses as a result of adverse economic conditions. The Board of Governors may develop and apply such other analytic techniques as are necessary to identify, measure, and monitor risks to the financial stability of the United States.

#### SEC. 166. EARLY REMEDIATION REQUIREMENTS.

(a) **IN GENERAL.**—The Board of Governors, in consultation with the Council and the Corporation, shall prescribe regulations establishing requirements to provide for the early remediation of financial distress of a nonbank financial company supervised by the Board of Governors or a bank holding company described in section 165(a), except that nothing in this subsection authorizes the provision of financial assistance from the Federal Government.

(b) **PURPOSE OF THE EARLY REMEDIATION REQUIREMENTS.**—The purpose of the early remediation requirements under subsection (a) shall be to establish a series of specific remedial actions to be taken by a nonbank financial company supervised by the Board of Governors or a bank holding company described in section 165(a) that is experiencing increasing financial distress, in order to minimize the probability that the company will become insolvent and the potential harm of such insolvency to the financial stability of the United States.

(c) **REMEDATION REQUIREMENTS.**—The regulations prescribed by the Board of Governors under subsection (a) shall—

(1) define measures of the financial condition of the company, including regulatory capital, liquidity measures, and other forward-looking indicators; and

(2) establish requirements that increase in stringency as the financial condition of the company declines, including—

(A) requirements in the initial stages of financial decline, including limits on capital distributions, acquisitions, and asset growth; and

(B) requirements at later stages of financial decline, including a capital restoration plan and capital-raising requirements, limits on transactions with affiliates, management changes, and asset sales.

#### SEC. 167. AFFILIATIONS.

(a) **AFFILIATIONS.**—Nothing in this subtitle shall be construed to require a nonbank financial company supervised by the Board of Governors, or a company that controls a nonbank financial company supervised by the Board of Governors, to conform the activities thereof to the requirements of section 4 of the Bank Holding Company Act of 1956 (12 U.S.C. 1843).

(b) **REQUIREMENT.**—

(1) **IN GENERAL.**—If a nonbank financial company supervised by the Board of Governors conducts activities other than those that are determined to be financial in nature or incidental thereto under section 4(k) of the Bank Holding Company Act of 1956, the Board of Governors may require such company to establish and conduct such activities that are determined to be financial in nature or incidental thereto in an intermediate holding company established pursuant to regulation of the Board of Governors, not later than 90 days after the date on which the nonbank financial company supervised by the Board of Governors was notified of the determination under section 113(a).

(2) **INTERNAL FINANCIAL ACTIVITIES.**—For purposes of this subsection, activities that are determined to be financial in nature or

incidental thereto under section 4(k) of the Bank Holding Company Act of 1956, as described in paragraph (1), shall not include internal financial activities conducted for a nonbank financial company supervised by the Board of Governors or any affiliate, including internal treasury, investment, and employee benefit functions. With respect to any internal financial activity of such company during the year prior to the date of enactment of this Act, such company may continue to engage in such activity as long as at least ⅓ of the assets or ⅓ of the revenues generated from the activity are from or attributable to such company, subject to review by the Board of Governors, to determine whether engaging in such activity presents undue risk to such company or to the financial stability of the United States.

(c) **REGULATIONS.**—The Board of Governors—

(1) shall promulgate regulations to establish the criteria for determining whether to require a nonbank financial company supervised by the Board of Governors to establish an intermediate holding company under subsection (a); and

(2) may promulgate regulations to establish any restrictions or limitations on transactions between an intermediate holding company or a nonbank financial company supervised by the Board of Governors and its affiliates, as necessary to prevent unsafe and unsound practices in connection with transactions between such company, or any subsidiary thereof, and its parent company or affiliates that are not subsidiaries of such company, except that such regulations shall not restrict or limit any transaction in connection with the bona fide acquisition or lease by an unaffiliated person of assets, goods, or services.

#### SEC. 168. REGULATIONS.

Except as otherwise specified in this subtitle, not later than 18 months after the transfer date, the Board of Governors shall issue final regulations to implement this subtitle and the amendments made by this subtitle.

#### SEC. 169. AVOIDING DUPLICATION.

The Board of Governors shall take any action that the Board of Governors deems appropriate to avoid imposing requirements under this subtitle that are duplicative of requirements applicable to bank holding companies and nonbank financial companies under other provisions of law.

#### SEC. 170. SAFE HARBOR.

(a) **REGULATIONS.**—The Board of Governors shall promulgate regulations on behalf of, and in consultation with, the Council setting forth the criteria for exempting certain types or classes of U.S. nonbank financial companies or foreign nonbank financial companies from supervision by the Board of Governors.

(b) **CONSIDERATIONS.**—In developing the criteria under subsection (a), the Board of Governors shall take into account the factors for consideration described in subsections (a) and (b) of section 113 in determining whether a U.S. nonbank financial company or foreign nonbank financial company shall be supervised by the Board of Governors.

(c) **RULE OF CONSTRUCTION.**—Nothing in this section shall be construed to require supervision by the Board of Governors of a U.S. nonbank financial company or foreign nonbank financial company, if such company does not meet the criteria for exemption established under subsection (a).

(d) **UPDATE.**—The Board of Governors shall, in consultation with the Council, review the regulations promulgated under subsection (a), not less frequently than every 5 years, and based upon the review, the Board of Governors may revise such regulations on behalf

of, and in consultation with, the Council to update as necessary the criteria set forth in such regulations.

(e) **TRANSITION PERIOD.**—No revisions under subsection (d) shall take effect before the end of the 2-year period after the date of publication of such revisions in final form.

(f) **REPORT.**—The Chairperson of the Board of Governors and the Chairperson of the Council shall submit a joint report to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives not later than 30 days after the date of the issuance in final form of the regulations under subsection (a), or any subsequent revision to such regulations under subsection (d), as applicable. Such report shall include, at a minimum, the rationale for exemption and empirical evidence to support the criteria for exemption.

**SA 3826.** Mr. SHELBY (for himself, Mr. MCCONNELL, Mr. BENNETT, Mr. CRAPO, Mr. CORKER, Mr. JOHANNIS, Mrs. HUTCHISON, Mr. VITTER, Mr. BUNNING, Mr. CHAMBLISS, Mr. CORNYN, Mr. BOND, Mr. ENZI, and Mr. ALEXANDER) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

Strike title X and insert the following:

**TITLE X—DIVISION FOR CONSUMER FINANCIAL PROTECTION**

**SEC. 1001. SHORT TITLE.**

This title may be cited as the “Consumer Financial Protection Act of 2010”.

**SEC. 1002. DEFINITIONS.**

Except as otherwise provided in this title, for purposes of this title, the following definitions shall apply:

(1) **COVERED PERSON.**—The term covered person means—

(A) a depository institution; or

(B) a person other than a depository institution that is subject to one or more of the enumerated consumer protection statutes.

(2) **DESIGNATED TRANSFER DATE.**—The term “designated transfer date” means the date established under section 1042.

(3) **DIVISION.**—The term “Division” means the Division for Consumer Financial Protection.

(4) **ENUMERATED CONSUMER PROTECTION STATUTES.**—The term “enumerated consumer protection statute” means—

(A) subsections (c) through (f) of section 43 of the Federal Deposit Insurance Act (12 U.S.C. 1831t);

(B) the Consumer Leasing Act of 1976 (15 U.S.C. 1667 et seq.);

(C) the Electronic Fund Transfer Act (15 U.S.C. 1693 et seq.);

(D) the Equal Credit Opportunity Act (15 U.S.C. 1691 et seq.);

(E) the Fair Credit Billing Act (15 U.S.C. 1666 et seq.);

(F) the Fair Credit Reporting Act (15 U.S.C. 1681 et seq.), other than sections 615(e) and 628 of that Act (15 U.S.C. 1681m(e), 1681w);

(G) the Homeowners Protection Act of 1998 (12 U.S.C. 4901, et seq.);

(H) the Fair Debt Collection Practices Act (15 U.S.C. 1692 et seq.);

(I) sections 502 through 509 of the Gramm-Leach-Bliley Act (15 U.S.C. 6802–6809);

(J) the Home Mortgage Disclosure Act of 1975 (12 U.S.C. 2801 et seq.);

(K) the Home Ownership and Equity Protection Act of 1994 (15 U.S.C. 1601 note);

(L) the Real Estate Settlement Procedures Act of 1974 (12 U.S.C. 2601 et seq.);

(M) the S.A.F.E. Mortgage Licensing Act of 2008 (12 U.S.C. 5101 et seq.);

(N) the Truth in Lending Act (15 U.S.C. 1601 et seq.);

(O) the Truth in Savings Act (12 U.S.C. 4301 et seq.); and

(P) the authority of the Federal Trade Commission, the Board of Governors, the Office of Thrift Supervision, and the National Credit Union Administration to prohibit unfair or deceptive acts or practices under section 18(f) of the Federal Trade Commission Act (15 U.S.C. 57a(f))—

(i) only to the same extent that the Board of Governors, the Office of Thrift Supervision, the National Credit Union Administration, and the Federal Trade Commission could exercise such authority over covered persons on the day before the designated transfer date; and

(ii) except that such authority shall not extend to persons or activities covered under the Fair Credit Reporting Act that do not meet the definition in section 603(p) of the Fair Credit Reporting Act (15 U.S.C. 1681a(p)).

(5) **MORTGAGE LOAN ORIGINATOR.**—The term “mortgage loan originator” means any person (other than an individual) that takes applications for residential mortgage transactions and offers or negotiates terms of residential mortgage transactions.

(6) **NONDEPOSITORY COVERED PERSON.**—The term “nondepository covered person” means any entity that—

(A) is not a depository institution;

(B) is not an affiliate or subsidiary of a depository institution;

(C) is not subject to supervision or enforcement by a Federal banking regulator; and

(D) is a financial services provider subject to the enumerated consumer protection statutes.

(7) **PERSON.**—The term “person” has the same meaning as in section 103 of the Truth in Lending Act (15 U.S.C. 1602).

(8) **PRUDENTIAL REGULATOR.**—The term “prudential regulator” means the Office of the Comptroller of the Currency, the Federal Deposit Insurance Corporation, or the National Credit Union Administration, as appropriate, with respect to depository institutions and affiliates of depository institutions supervised by such agencies.

(9) **RESIDENTIAL MORTGAGE TRANSACTION.**—The term “residential mortgage transaction” has the same meaning as in section 103 of the Truth in Lending Act (15 U.S.C. 1602).

**Subtitle A—Division of Consumer Protection**

**SEC. 1011. ESTABLISHMENT OF THE DIVISION.**

(a) **DIVISION ESTABLISHED.**—There is established within the Federal Deposit Insurance Corporation the Division for Consumer Protection, which shall regulate, by rule or order, consumer financial products and services under the enumerated consumer protection statutes, and where applicable, as provided for in section 1024, enforce the enumerated consumer protection statutes.

(b) **DIRECTOR AND DEPUTY DIRECTOR.**—

(1) **DIRECTOR.**—The Division shall be headed by a Director, who shall be appointed by the President, by and with the advice and consent of the Senate, to serve for a term of 4 years.

(2) **DEPUTY DIRECTOR.**—The Director shall designate a Deputy Director.

(3) **ACTING DIRECTOR.**—In the event of a vacancy in the position of the Director or during the absence or disability of the Director, the Deputy Director shall act as Director.

(4) **COMPENSATION.**—The Director shall be compensated at a rate prescribed for level II of the Executive Schedule under section 5313 of title 5, United States Code.

**SEC. 1012. ADMINISTRATION.**

(a) **SPECIFIC FUNCTIONAL UNITS.**—

(1) **RESEARCH.**—The Director shall establish a unit, the functions of which shall include researching, analyzing, and reporting on—

(A) developments in markets for consumer financial products or services, including market areas of alternative consumer financial products or services with high growth rates and areas of risk to consumers;

(B) consumer awareness, understanding, and use of disclosures and communications regarding consumer financial products or services; and

(C) consumer awareness and understanding of costs, risks, and benefits of consumer financial products or services.

(2) **COLLECTING AND TRACKING COMPLAINTS.**—

(A) **IN GENERAL.**—The Director shall establish a unit, the functions of which shall include establishing a single, toll-free telephone number, a website, and database to facilitate the centralized collection, monitoring, and response to consumer complaints regarding consumer financial products or services. The Director shall coordinate with other Federal agencies to route complaints to other Federal regulators, where appropriate.

(B) **ROUTING CALLS TO STATES.**—To the extent practicable, State agencies may receive appropriate complaints from the systems established under subparagraph (A), if—

(i) the State agency system has the functional capacity to receive calls or electronic reports routed by the Division systems; and

(ii) the State agency has satisfied any conditions of participation in the system that the Division may establish, including treatment of personally identifiable information and sharing of information on complaint resolution or related compliance procedures and resources.

(C) **REPORTS TO CONGRESS.**—The Director shall present an annual report to Congress, not later than March 31 of each year on the complaints received by the Division in the prior year regarding consumer financial products and services. Such report shall include information and analysis about complaint numbers, types, and, where applicable, information about resolution of complaints.

(D) **DATA SHARING REQUIRED.**—To facilitate preparation of the reports required under subparagraph (C), supervision and enforcement activities, and monitoring of the market for consumer financial products and services, the Division shall share consumer complaint information with prudential regulators, other Federal agencies, and State agencies, consistent with Federal law applicable to personally identifiable information. The prudential regulators and other Federal agencies shall share data relating to consumer complaints regarding consumer financial products and services with the Division, consistent with Federal law applicable to personally identifiable information.

(b) **OFFICE OF FINANCIAL LITERACY.**—

(1) **ESTABLISHMENT.**—The Division shall establish an Office of Financial Literacy, which shall be responsible for developing and implementing initiatives intended to educate and empower consumers to make better informed financial decisions. The Director shall serve as the Vice Chairperson on the



Financial Literacy and Education Commission established under section 513 of the Financial Literacy and Education Improvement Act (20 U.S.C. 9702).

(2) OTHER DUTIES.—The Office of Financial Literacy shall develop and implement a strategy to improve financial literacy, consistent with the National Strategy for Financial Education.

(3) COORDINATION.—The Office of Financial Literacy shall coordinate with other units within the Division in carrying out its functions, including working with the research unit established by the Director to conduct research related to consumer financial education and counseling.

(4) REPORT.—Not later than 24 months after the designated transfer date, and annually thereafter, the Director shall submit a report on its financial literacy activities and strategy to improve financial literacy of consumers to—

(A) the Committee on Banking, Housing, and Urban Affairs of the Senate; and

(B) the Committee on Financial Services of the House of Representatives.

#### SEC. 1013. CONSUMER ADVISORY BOARD.

(a) ESTABLISHMENT REQUIRED.—The Director shall establish a Consumer Advisory Board to advise and consult with the Division in the exercise of its functions under this title, the enumerated consumer protection statutes, and to provide information on emerging practices in the consumer financial products or services industry, including regional trends, concerns, and other relevant information.

(b) MEMBERSHIP.—In appointing the members of the Consumer Advisory Board, the Director shall seek to assemble experts in consumer protection, financial services, and consumer financial products or services and seek representation of the interests of non-depository covered persons and consumers, without regard to party affiliation. Not fewer than 6 members shall be appointed upon the recommendation of the regional Federal Reserve Bank Presidents, on a rotating basis.

(c) MEETINGS.—The Consumer Advisory Board shall meet from time to time at the call of the Director, but not less frequently than twice in each year.

(d) COMPENSATION AND TRAVEL EXPENSES.—Members of the Consumer Advisory Board who are not full-time employees of the United States shall be allowed travel expenses, including transportation and subsistence, while away from their homes or regular places of business.

#### SEC. 1014. COORDINATION.

The Director shall coordinate with other Federal agencies and State regulators, as appropriate, to promote consistent regulatory treatment of consumer financial and investment products and services.

#### SEC. 1015. FUNDING.

(a) FEES AND ASSESSMENTS.—

(1) IN GENERAL.—The Chairperson shall establish, by rule, an assessment schedule, including the assessment base and rates, applicable to covered persons subject to section 1023 to recover the costs of the Corporation in carrying out its responsibilities described under this title. The Chairperson may, by rule or other action, impose additional assessments on insured depository institutions to regulate consumer financial products and services under the enumerated consumer protection statutes specified in this title.

(2) LIMITATION.—The assessments imposed by the Chairperson by rules established pursuant to paragraph (1) shall not exceed the costs reasonably necessary to cover the expenses associated with carrying out its supervisory and rulemaking responsibilities under this title.

(b) FUND ESTABLISHED.—

(1) IN GENERAL.—There is established in the Treasury of the United States, a separate account, to be known as the Consumer Financial Protection Fund (referred to in this title as the “CFP Fund”). Fees and assessments collected under subsection (a) shall be deposited into the CFP Fund.

(2) RULE OF CONSTRUCTION.—Any amounts deposited into the CFP Fund may not be construed to be Government funds or appropriated monies.

(3) NO APPORTIONMENT.—Any amounts deposited into the CFP Fund shall not be subject to apportionment for the purpose of chapter 15 of title 31, United States Code, or under any other authority.

(4) USE OF FUNDS.—Funds in the CFP Fund shall be immediately available to the Corporation and under the control of the Corporation, and shall remain available until expended, to pay the expenses of the Corporation in carrying out its duties and responsibilities pursuant to this title.

(c) CONFORMING AMENDMENTS.—Section 11(a)(4)(A) of the Federal Deposit Insurance Act (12 U.S.C. 1821(a)(4)(A)) is amended—

(1) in clause (ii), by striking “and” at the end;

(2) by redesignating clause (iii) as clause (iv); and

(3) by inserting after clause (ii) the following:

“(iii) to carry out additional duties pursuant to the Consumer Financial Protection Act of 2010; and”.

(d) FUNDING.—The Chairperson shall dedicate not less than 10 percent of the annual estimated budget of the Corporation, excluding any funding provided pursuant to section 11(c) of the Federal Deposit Insurance Act (12 U.S.C. 1821(c)), to carry out the requirements specified in this title.

#### SEC. 1016. APPEARANCES BEFORE AND REPORTS TO CONGRESS.

(a) APPEARANCES BEFORE CONGRESS.—The Director shall appear before the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives at semi-annual hearings regarding the reports required under subsection (b).

(b) REPORTS REQUIRED.—The Director shall, concurrent with each semi-annual hearing referred to in subsection (a), prepare and submit to the President and to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives, a report, beginning with the session following the designated transfer date.

(c) CONTENTS.—The reports required by subsection (b) shall include—

(1) a discussion of the significant problems faced by consumers in shopping for or obtaining consumer financial products or services;

(2) a justification of the budget request of the previous year;

(3) a list of the significant rules and orders adopted by the Corporation, as well as other significant initiatives conducted by the Division, during the preceding year and the plan of the Division for rules, orders, or other initiatives to be undertaken during the upcoming period;

(4) an analysis of complaints about consumer financial products or services that the Division, in consultation with the Federal Trade Commission has received and collected in its central database on complaints during the preceding year;

(5) a list, with a brief statement of the issues, of the public supervisory and enforcement actions to which the Division was a party during the preceding year; and

(6) the actions taken regarding rules, orders, and supervisory actions with respect to

nondepository covered persons which are not credit unions or depository institutions.

#### SEC. 1017. EFFECTIVE DATE.

This subtitle shall become effective on the date of enactment of this Act.

#### Subtitle B—General Powers of the Division SEC. 1021. PURPOSE, OBJECTIVES, AND FUNCTIONS.

(a) PURPOSE.—The Division shall seek to implement and, where applicable, enforce the enumerated consumer protection statutes consistently for the purpose of ensuring that markets for consumer financial products and services are fair, transparent, and competitive.

(b) OBJECTIVES.—The Division is authorized to exercise its authorities under the enumerated consumer protection statutes for the purposes of ensuring that, with respect to consumer financial products and services—

(1) consumers are provided with timely and understandable information to make responsible decisions about financial transactions;

(2) consumers are protected from unfair or deceptive acts and practices;

(3) outdated, unnecessary, or unduly burdensome regulations are regularly identified and addressed in order to reduce unwarranted regulatory burdens; and

(4) enumerated consumer protection statutes are enforced consistently, without regard to the status of a person as a depository institution, in order to ensure uniform consumer protection in the marketplace.

(c) FUNCTIONS.—The primary functions of the Division are—

(1) issuing rules, orders and guidance implementing the enumerated consumer protection statutes;

(2) collecting, investigating, and responding to consumer complaints;

(3) collecting, researching, and publishing information relevant to the functioning of markets for consumer financial products and services to identify risks to consumers, and the proper functioning of such markets;

(4) subject to section 1023, supervising non-depository covered persons for compliance with the enumerated consumer protection statutes, and taking appropriate enforcement action to address violations of the enumerated consumer protection statutes;

(5) conducting financial education programs; and

(6) performing such support activities as may be necessary or useful to facilitate the other functions of the Division.

#### SEC. 1022. RULEMAKING AUTHORITY.

(a) IN GENERAL.—The Division is authorized to exercise its authorities under the enumerated consumer protection statutes to implement the provisions of the enumerated consumer protection statutes.

(b) RULEMAKING, ORDERS, AND GUIDANCE.—

(1) IN GENERAL.—The Division may prescribe rules and issue orders and guidance, as may be necessary or appropriate to enable the Division to administer and carry out the enumerated consumer protection statutes, and to prevent evasions thereof.

(2) EXCLUSIVE RULEMAKING AUTHORITY.—Notwithstanding any other provisions of Federal law, to the extent that a provision of the enumerated consumer protection statutes authorizes the Division and another Federal agency to issue regulations under that provision of law for purposes of assuring compliance with the enumerated consumer protection statutes, the Division shall have the exclusive authority to prescribe rules pursuant to those provisions of law, with respect to compliance with those provisions of law by covered persons.

(3) CORPORATION APPROVAL REQUIRED.—No rule or regulation of the Division may become effective with respect to any person,

unless approved by majority vote of the members of the Board of Directors of the Corporation.

(C) **PRESERVATION OF STATE REGULATION OF INSURANCE.**—Nothing in this title shall abrogate or limit in any way section 2 of the Act of March 9, 1945 (15 U.S.C. 1012) or otherwise grant the Division authority over the business of insurance.

(d) **LIMITATION ON AUTHORITY OF DIVISION.**—The Division shall have no authority to issue rules, regulations, orders, or guidance that affect any underwriting standards of depository institutions or affiliates thereof.

**SEC. 1023. SUPERVISION OF NONDEPOSITORY COVERED PERSONS.**

(a) **APPLICABILITY.**—

(1) **COVERED PERSONS.**—

(A) **APPLICABILITY.**—

(i) **IN GENERAL.**—Except as provided in paragraph (2), this section shall apply to any person that is—

(I) a type or category of mortgage loan originator that the Division, in consultation with the Federal Trade Commission, determines by rule is subject to the requirements of this section; or

(II) a nondepository covered person that demonstrates a pattern or practice of violations of the enumerated consumer protection statutes, that the Division, in consultation with the Federal Trade Commission, determines by order, after notice and opportunity for response, is subject to the requirements of this section.

(ii) **RULE OF CONSTRUCTION.**—On and after the effective date of this section, the Division may consider violations which occurred during the previous 3 years in making a determination that a nondepository covered person shall be subject to this section.

(B) **FACTORS FOR CONSIDERATION.**—In determining whether a mortgage loan originator is subject to the requirements of this section, the Division shall consider the risks to consumers created by the provision of such consumer financial products or services and the probability that supervision can serve to diminish such risks. In making these determinations, the Division shall consider—

(i) the total financial assets of the mortgage loan originator;

(ii) the volume of transactions involving consumer financial products or service in which the mortgage loan originator engages;

(iii) the complexity and nature of the financial products or services offered by the mortgage loan originator; and

(iv) the number and nature of any violations of the enumerated consumer protection statutes by the mortgage loan originator.

(C) **RULE OF CONSTRUCTION.**—Nothing in this section may be construed to prohibit the Division from exempting any class of mortgage loan originator or any specific mortgage loan originator from the requirements of this section.

(2) **CERTAIN PERSONS EXCLUDED.**—This section shall not apply to persons described in section 1024.

(b) **SUPERVISION.**—

(1) **IN GENERAL.**—The Division shall require reports and conduct examinations on a periodic basis of persons described in subsection (a) for purposes of—

(A) assessing compliance with the requirements of the enumerated consumer protection statutes;

(B) obtaining information about the activities and compliance systems or procedures of such person; and

(C) detecting and assessing risks to consumers and to markets for consumer financial products and services.

(2) **RISK-BASED SUPERVISION PROGRAM.**—The Division shall exercise its authority under paragraph (1) in a manner designed to ensure

that such exercise, with respect to persons described in subsection (a), is based on the assessment by the Division of the risks posed to consumers, and taking into consideration, as applicable—

(A) the volume of transactions involving consumer financial products or services in which the persons described in subsection (a) engage;

(B) the number and nature of any violations of the enumerated consumer protection statutes on the part of the persons described in subsection (a); and

(C) the extent to which such institutions are subject to oversight by State authorities for consumer protection.

(3) **COORDINATION.**—To minimize regulatory burden, the Division shall coordinate its supervisory activities with the supervisory activities conducted by Federal regulators and the State regulatory authorities, including establishing their respective schedules for examining persons described in subsection (a) and requirements regarding reports to be submitted by such persons.

(4) **USE OF EXISTING REPORTS.**—The Division shall, to the fullest extent possible, use—

(A) reports pertaining to persons described in subsection (a) that have been provided to a Federal or State agency; and

(B) information that has been reported publicly.

(5) **PRESERVATION OF AUTHORITY.**—The authority of the Chairperson to require reports from persons described in subsection (a), as permitted under paragraph (1), regarding information under the control of such person, including the authority to require reports when such information is maintained, stored, or processed by another person.

(6) **REPORTS OF TAX LAW NONCOMPLIANCE.**—The Division shall provide the Commissioner of Internal Revenue with any report of examination or related information identifying possible tax law noncompliance.

(7) **REGISTRATION, RECORDKEEPING AND OTHER REQUIREMENTS FOR CERTAIN PERSONS.**—

(A) **IN GENERAL.**—The Division shall prescribe rules to facilitate supervision of persons described in subsection (a) and assessment and detection of risks to consumers.

(B) **REGISTRATION.**—

(i) **IN GENERAL.**—The Division shall prescribe rules regarding registration requirements for persons described in subsection (a).

(ii) **EXCEPTION FOR RELATED PERSONS.**—The Division may not impose requirements under this section regarding the registration of a related person.

(iii) **REGISTRATION INFORMATION.**—Subject to rules prescribed by the Division, the Division shall publicly disclose the registration information about persons described in subsection (a) to facilitate the ability of consumers to identify persons described in subsection (a) registered with the Division.

(C) **RECORDKEEPING.**—The Division may require a person described in subsection (a), to generate, provide, or retain records for the purposes of facilitating supervision of such persons and assessing and detecting risks to consumers.

(D) **REQUIREMENTS CONCERNING OBLIGATIONS.**—The Division may prescribe rules regarding a person described in subsection (a), to ensure that such persons are legitimate entities and are able to perform their obligations to consumers.

(E) **CONSULTATION WITH STATE AGENCIES.**—In developing and implementing requirements under this paragraph, the Division shall consult with State regulatory authorities regarding requirements or systems (including coordinated or combined systems for registration), where appropriate.

(c) **PRIMARY ENFORCEMENT AUTHORITY.**—

(1) **THE DIVISION TO HAVE PRIMARY ENFORCEMENT AUTHORITY.**—To the extent that a Fed-

eral law authorizes the Division and another Federal agency, other than the Federal Trade Commission, to enforce an enumerated consumer protection statute, the Division shall have exclusive authority to enforce that enumerated consumer protection statute with respect to any person described in subsection (a)(1)(A).

(2) **REFERRAL.**—Any Federal agency authorized to enforce an enumerated consumer protection statute may recommend in writing to the Division that the Division initiate an enforcement proceeding, as the Division is authorized by that statute or by this title.

(3) **COORDINATION WITH THE FEDERAL TRADE COMMISSION.**—

(A) **IN GENERAL.**—The Division and the Federal Trade Commission shall coordinate enforcement actions for violations of Federal law regarding the offering or provision of consumer financial products or services by any person described in subsection (a)(1)(A), or service providers thereto. In carrying out this subparagraph, the agencies shall negotiate an agreement to establish procedures for such coordination, including procedures for notice to the other agency, where feasible, prior to initiating a civil action to enforce a Federal law regarding the offering or provision of consumer financial products or services.

(B) **CIVIL ACTIONS.**—Whenever a civil action has been filed by, or on behalf of, the Division or the Federal Trade Commission for any violation of any provision of Federal law described in subparagraph (A), or any regulation prescribed under such provision of law—

(i) the other agency may not, during the pendency of that action, institute a civil action under such provision of law against any defendant named in the complaint in such pending action for any violation alleged in the complaint; and

(ii) the Division or the Federal Trade Commission may intervene as a party in any such action brought by the other agency, and, upon intervening—

(I) be heard on all matters arising in such enforcement action; and

(II) file petitions for appeal in such actions.

(C) **AGREEMENT TERMS.**—The terms of any agreement negotiated under subparagraph (A) may modify or supersede the provisions of subparagraph (B).

(D) **DEADLINE.**—The agencies shall reach the agreement required under subparagraph (A) not later than 6 months after the designated transfer date.

(4) **SAVINGS PROVISION.**—Except as specifically stated in this title regarding the enumerated consumer protection statutes, nothing in this title shall be construed as modifying, limiting, or otherwise affecting the authority of the Federal Trade Commission under the Federal Trade Commission Act, or any other provision of law.

(d) **EXCLUSIVE RULEMAKING AND EXAMINATION AUTHORITY.**—To the extent that Federal law authorizes the Division and another Federal agency to issue regulations or guidance, conduct examinations, or require reports from a person described in subsection (a) under that provision of law for purposes of assuring compliance with the enumerated consumer protection statutes and any regulations thereunder, the Division shall have the exclusive authority to prescribe rules, issue guidance, conduct examinations, require reports, or issue exemptions with regard to a person described in subsection (a), subject to those provisions of law.

(e) **SERVICE PROVIDERS.**—A service provider to a person described in subsection (a) shall be subject to the authority of the Division under this section, to the same extent as if

such service provider were engaged in a service relationship with a bank, and the Division were an appropriate Federal banking agency under section 7(c) of the Bank Service Company Act (12 U.S.C. 1867(c)). For purposes of this subsection, a service provider shall not include persons described in section 1024.

(f) ENFORCEMENT AUTHORITY.—The Division may enforce the requirements of this title with respect to persons described in subsection (a) pursuant to section 8 of the Federal Deposit Insurance Act (12 U.S.C. 1818), as if such person were an insured depository institution.

#### SEC. 1024. SUPERVISION AND ENFORCEMENT ON CONSUMER PROTECTION.

The Division shall have no authority to require reports from, conduct examinations of, or take enforcement action against an insured depository institution or any affiliate thereof. The authorities of the Division and the Director under this title do not alter or affect the authority of the prudential regulators to require reports from, conduct examinations of, or take enforcement action against an insured depository institution or any affiliate thereof for purposes of assessing and enforcing compliance by such person with the requirements of the enumerated consumer protection statutes and obtaining information about the activities subject to such law and the associated compliance systems or procedures of such institution or affiliate.

#### SEC. 1025. DISCLOSURES.

(a) IN GENERAL.—To the extent that the enumerated consumer protection statutes require disclosures to consumers, the Division shall prescribe rules to ensure that such disclosures make timely, appropriate, and effective disclosures to consumers of the costs, benefits, and risks associated with the product or service.

##### (b) MODEL DISCLOSURES.—

(1) IN GENERAL.—Any final rule prescribed by the Division under this section requiring disclosures may include a model form that may be used.

(2) FORMAT.—A model form issued pursuant to paragraph (1) shall contain a clear and conspicuous disclosure that, at a minimum—

(A) uses plain language comprehensible to consumers;

(B) contains a clear format and design, such as an easily readable type font; and

(C) succinctly explains the information that must be communicated to the consumer.

(3) CONSUMER TESTING.—Any model form issued by the Division shall be validated through consumer testing.

(c) BASIS FOR RULEMAKING.—In prescribing disclosure rules, the Division shall consider available evidence about consumer awareness, understanding of, and responses to disclosures or communications about the risks, costs, and benefits of consumer financial products or services.

(d) SAFE HARBOR.—Any person that uses a model form issued by the Division shall be deemed to be in compliance with the disclosure requirements of this section with respect to such model form.

##### (e) TRIAL DISCLOSURE PROGRAMS.—

(1) IN GENERAL.—The Division may permit a person to conduct a trial program that is limited in time and scope, subject to specified standards and procedures, for the purpose of providing trial disclosures to consumers that are designed to improve upon any model form issued by the Division.

(2) SAFE HARBOR.—The standards and procedures issued by the Division shall be designed to encourage persons to conduct trial disclosure programs. For the purposes of administering this subsection, the Division

may establish a limited period during which a person conducting a trial disclosure program shall be deemed to be in compliance with, or may be exempted from, a requirement of a rule or an enumerated consumer protection statute.

(3) PUBLIC DISCLOSURE.—The rules of the Division shall provide for public disclosure of trial disclosure programs, which public disclosure may be limited, to the extent necessary to encourage nondepository covered persons to conduct effective trials.

#### Subtitle C—Transfer of Functions and Personnel; Transitional Provisions

#### SEC. 1041. TRANSFER OF CONSUMER FINANCIAL PROTECTION FUNCTIONS.

(a) DEFINED TERMS.—For purposes of this subtitle—

(1) the term “consumer financial protection functions” means—

(A) the functions and authorities of the Board of Governors under the enumerated consumer protection statutes, except those functions retained by the prudential regulators under section 1024; and

(B) the functions and authorities of the Federal Trade Commission under the enumerated consumer laws with respect to persons subject to the jurisdiction of the Division under section 1023, except that the Federal Trade Commission shall retain concurrent enforcement jurisdiction under the enumerated consumer protection statutes over such persons, consistent with subsection 1023(c); and

(2) the terms “transferor agency” and “transferor agencies” mean, respectively the Board of Governors and the Federal Trade Commission.

(b) IN GENERAL.—Except as provided in subsection (c), consumer financial protection functions are transferred as follows:

##### (1) BOARD OF GOVERNORS.—

(A) TRANSFER OF FUNCTIONS.—All consumer financial protection functions of the Board of Governors are transferred to the Division.

(B) BOARD OF GOVERNORS AUTHORITY.—The Division shall have all powers and duties that were vested in the Board of Governors, relating to consumer financial protection functions, on the day before the designated transfer date.

##### (2) FEDERAL TRADE COMMISSION.—

(A) TRANSFER OF FUNCTIONS.—All consumer financial protection functions of the Federal Trade Commission are transferred to the Division. Nothing in this title shall be construed to require a mandatory transfer of any employee of the Federal Trade Commission to the Division.

(B) COMMISSION AUTHORITY.—The Division shall have all powers and duties that were vested in the Federal Trade Commission relating to consumer financial protection functions on the day before the designated transfer date.

(c) TRANSFERS OF FUNCTIONS SUBJECT TO EXAMINATION AND ENFORCEMENT AUTHORITY REMAINING WITH TRANSFEROR AGENCIES.—The transfers of functions in subsection (b) do not affect the authority of the prudential regulators from conducting examinations or initiating and maintaining enforcement proceedings in accordance with section 1023.

(d) EFFECTIVE DATE.—Subsections (b) and (c) shall become effective on the designated transfer date.

#### SEC. 1042. DESIGNATED TRANSFER DATE.

(a) IN GENERAL.—Not later than 60 days after the date of enactment of this Act, the Secretary shall—

(1) in consultation with the Chairman of the Board of Governors, the Chairperson of the Corporation, the Chairman of the Federal Trade Commission, the Chairman of the National Credit Union Administration Board, the Comptroller of the Currency, the

Director of the Office of Thrift Supervision, the Secretary of the Department of Housing and Urban Development, and the Director of the Office of Management and Budget, designate a single calendar date for the transfer of functions to the Division under section 1041; and

(2) publish notice of that designated date in the Federal Register.

(b) CHANGING DESIGNATION.—The Secretary—

(1) may, in consultation with the Chairman of the Board of Governors, the Chairperson of the Federal Deposit Insurance Corporation, the Chairman of the Federal Trade Commission, the Chairman of the National Credit Union Administration Board, the Comptroller of the Currency, the Director of the Office of Thrift Supervision, the Secretary of the Department of Housing and Urban Development, and the Director of the Office of Management and Budget, change the date designated under subsection (a); and

(2) shall publish notice of any changed designated date in the Federal Register.

##### (c) PERMISSIBLE DATES.—

(1) IN GENERAL.—Except as provided in paragraph (2), any date designated under this section shall be not earlier than 180 days, nor later than 18 months, after the date of enactment of this Act.

(2) EXTENSION OF TIME.—The Secretary may designate a date that is later than 18 months after the date of enactment of this Act if the Secretary transmits to appropriate committees of Congress—

(A) a written determination that orderly implementation of this title is not feasible before the date that is 18 months after the date of enactment of this Act;

(B) an explanation of why an extension is necessary for the orderly implementation of this title; and

(C) a description of the steps that will be taken to effect an orderly and timely implementation of this title within the extended time period.

(3) EXTENSION LIMITED.—In no case may any date designated under this section be later than 24 months after the date of enactment of this Act.

#### SEC. 1043. SAVINGS PROVISIONS.

##### (a) BOARD OF GOVERNORS.—

(1) EXISTING RIGHTS, DUTIES, AND OBLIGATIONS NOT AFFECTED.—Section 1041(b)(1) does not affect the validity of any right, duty, or obligation of the United States, the Board of Governors (or any Federal reserve bank), or any other person that—

(A) arises under any provision of law relating to any consumer financial protection function of the Board of Governors transferred to the Division by this title; and

(B) existed on the day before the designated transfer date.

(2) CONTINUATION OF SUITS.—No provision of this title shall abate any proceeding commenced by or against the Board of Governors (or any Federal reserve bank) before the designated transfer date with respect to any consumer financial protection function of the Board of Governors (or any Federal reserve bank) transferred to the Division by this title, except that the Division, subject to section 1023, shall be substituted for the Board of Governors (or Federal reserve bank) as a party to any such proceeding as of the designated transfer date.

##### (b) FEDERAL TRADE COMMISSION.—

(1) EXISTING RIGHTS, DUTIES, AND OBLIGATIONS NOT AFFECTED.—Section 1041(b)(5) does not affect the validity of any right, duty, or obligation of the United States, the Federal Trade Commission, or any other person, that—

(A) arises under any provision of law relating to any consumer financial protection

function of the Federal Trade Commission transferred to the Division by this title; and

(B) existed on the day before the designated transfer date.

(2) CONTINUATION OF SUITS.—No provision of this title shall abate any proceeding commenced by or against the Federal Trade Commission before the designated transfer date with respect to any consumer financial protection function of the Federal Trade Commission transferred to the Division by this title, except that the Division, subject to section 1023, shall be substituted for the Federal Trade Commission as a party to any such proceeding as of the designated transfer date.

(c) CONTINUATION OF EXISTING ORDERS, RULES, DETERMINATIONS, AGREEMENTS, AND RESOLUTIONS.—All orders, resolutions, determinations, agreements, and rules that have been issued, made, prescribed, or allowed to become effective by any transferor agency or by a court of competent jurisdiction, in the performance of consumer financial protection functions that are transferred by this title and that are in effect on the day before the designated transfer date, shall continue in effect according to the terms of those orders, resolutions, determinations, agreements, and rules, and shall not be enforceable by or against the Division.

(d) IDENTIFICATION OF RULES CONTINUED.—Not later than the designated transfer date, the Division—

(1) shall, after consultation with the head of each transferor agency, identify the rules continued under subsection (g) that will be enforced by the Division; and

(2) shall publish a list of such rules in the Federal Register.

(e) STATUS OF RULES PROPOSED OR NOT YET EFFECTIVE.—

(1) PROPOSED RULES.—Any proposed rule of a transferor agency which that agency, in performing consumer financial protection functions transferred by this title, has proposed before the designated transfer date, but has not been published as a final rule before that date, shall be deemed to be a proposed rule of the Division.

(2) RULES NOT YET EFFECTIVE.—Any interim or final rule of a transferor agency which that agency, in performing consumer financial protection functions transferred by this title, has published before the designated transfer date, but which has not become effective before that date, shall become effective as a rule of the Division according to its terms.

#### SEC. 1044. TRANSFER OF CERTAIN PERSONNEL.

(a) IN GENERAL.—

(1) CERTAIN FEDERAL RESERVE SYSTEM EMPLOYEES TRANSFERRED.—

(A) IDENTIFYING EMPLOYEES FOR TRANSFER.—The Division and the Board of Governors shall—

(i) jointly determine the number of employees of the Board of Governors necessary to perform or support the consumer financial protection functions of the Board of Governors that are transferred to the Division by this title; and

(ii) consistent with the number determined under clause (i), jointly identify employees of the Board of Governors for transfer to the Division, in a manner that the Division and the Board of Governors, in their sole discretion, determine equitable.

(B) IDENTIFIED EMPLOYEES TRANSFERRED.—All employees of the Board of Governors identified under subparagraph (A)(ii) shall be transferred to the Division for employment.

(C) FEDERAL RESERVE BANK EMPLOYEES.—Employees of any Federal reserve bank who, on the day before the designated transfer date, are performing consumer financial protection functions on behalf of the Board of

Governors shall be treated as employees of the Board of Governors for purposes of subparagraphs (A) and (B).

(2) APPOINTMENT AUTHORITY FOR EXCEPTED SERVICE AND SENIOR EXECUTIVE SERVICE TRANSFERRED.—

(A) IN GENERAL.—In the case of employee occupying a position in the excepted service or the Senior Executive Service, any appointment authority established pursuant to law or regulations of the Office of Personnel Management for filling such positions shall be transferred, subject to subparagraph (B).

(B) DECLINING TRANSFERS ALLOWED.—An agency or entity may decline to make a transfer of authority under subparagraph (A) (and the employees appointed pursuant thereto) to the extent that such authority relates to positions excepted from the competitive service because of their confidential, policy-making, policy-determining, or policy-advocating character, and non-career positions in the Senior Executive Service (within the meaning of section 3132(a)(7) of title 5, United States Code).

(b) TIMING OF TRANSFERS AND POSITION ASSIGNMENTS.—Each employee to be transferred under this section shall—

(1) be transferred not later than 90 days after the designated transfer date; and

(2) receive notice of a position assignment not later than 120 days after the effective date of his or her transfer.

(c) TRANSFER OF FUNCTION.—

(1) IN GENERAL.—Notwithstanding any other provision of law, the transfer of employees shall be deemed a transfer of functions for the purpose of section 3503 of title 5, United States Code.

(2) PRIORITY OF THIS TITLE.—If any provisions of this title conflict with any protection provided to transferred employees under section 3503 of title 5, United States Code, the provisions of this title shall control.

(d) EQUAL STATUS AND TENURE POSITIONS.—

(1) EMPLOYEES TRANSFERRED FROM BOARD, FTC.—Each employee transferred under this title from the Board of Governors or the Federal Trade Commission shall be placed in a position at the Division with the same status and tenure as that employee held on the day before the designated transfer date.

(2) EMPLOYEES TRANSFERRED FROM THE FEDERAL RESERVE BANKS.—

(A) COMPARABILITY.—Each employee transferred under this title from a Federal reserve bank shall be placed in a position with the same status and tenure as that of an employee transferring to the Division from the Board of Governors who perform similar functions and have similar periods of service.

(B) SERVICE PERIODS CREDITED.—For purposes of this paragraph, periods of service with the Board of Governors or a Federal reserve bank shall be credited as periods of service with a Federal agency.

(e) ADDITIONAL CERTIFICATION REQUIREMENTS LIMITED.—Examiners transferred to the Division are not subject to any additional certification requirements before being placed in a comparable examiner position at the Division examining the same types of institutions as they examined before they were transferred.

(f) PERSONNEL ACTIONS LIMITED.—

(1) 2-YEAR PROTECTION.—Except as provided in paragraph (2), each transferred employee holding a permanent position on the day before the designated transfer date may not, during the 2-year period beginning on the designated transfer date, be involuntarily separated, or involuntarily reassigned outside his or her locality pay area, as defined by the Office of Personnel Management.

(2) EXCEPTIONS.—Paragraph (1) does not limit the right of the Division—

(A) to separate an employee for cause or for unacceptable performance;

(B) to terminate an appointment to a position excepted from the competitive service because of its confidential policy-making, policy-determining, or policy-advocating character; or

(C) to reassign a supervisory employee outside his or her locality pay area, as defined by the Office of Personnel Management, when the Division determines that the reassignment is necessary for the efficient operation of the Division.

(g) PAY.—

(1) 2-YEAR PROTECTION.—Except as provided in paragraph (2), each transferred employee shall, during the 2-year period beginning on the designated transfer date, receive pay at a rate equal to not less than the basic rate of pay (including any geographic differential) that the employee received during the pay period immediately preceding the date of transfer.

(2) EXCEPTIONS.—Paragraph (1) does not limit the right of the Division to reduce the rate of basic pay of a transferred employee—

(A) for cause;

(B) for unacceptable performance; or

(C) with the consent of the employee.

(3) PROTECTION ONLY WHILE EMPLOYED.—Paragraph (1) applies to a transferred employee only while that employee remains employed by the Division.

(4) PAY INCREASES PERMITTED.—Paragraph (1) does not limit the authority of the Division to increase the pay of a transferred employee.

(h) REORGANIZATION.—

(1) BETWEEN 1ST AND 3RD YEAR.—

(A) IN GENERAL.—If the Division determines, during the 2-year period beginning 1 year after the designated transfer date, that a reorganization of the staff of the Division is required—

(i) that reorganization shall be deemed a “major reorganization” for purposes of affording affected employees retirement under section 8336(d)(2) or 8414(b)(1)(B) of title 5, United States Code;

(ii) before the reorganization occurs, all employees in the same locality pay area as defined by the Office of Personnel Management shall be placed in a uniform position classification system; and

(iii) any resulting reduction in force shall be governed by the provisions of chapter 35 of title 5, United States Code, except that the Division shall—

(I) establish competitive areas (as that term is defined in regulations issued by the Office of Personnel Management) to include at a minimum all employees in the same locality pay area as defined by the Office of Personnel Management;

(II) establish competitive levels (as that term is defined in regulations issued by the Office of Personnel Management) without regard to whether the particular employees have been appointed to positions in the competitive service or the excepted service; and

(III) afford employees appointed to positions in the excepted service (other than to a position excepted from the competitive service because of its confidential policy-making, policy-determining, or policy-advocating character) the same assignment rights to positions within the Division as employees appointed to positions in the competitive service.

(B) SERVICE CREDIT FOR REDUCTIONS IN FORCE.—For purposes of this paragraph, periods of service with a Federal home loan bank, a joint office of the Federal home loan banks, the Board of Governors, a Federal reserve bank, the Federal Deposit Insurance Corporation, or the National Credit Union Administration shall be credited as periods of service with a Federal agency.

(2) AFTER 3RD YEAR.—

(A) IN GENERAL.—If the Division determines, at any time after the 3-year period beginning on the designated transfer date, that a reorganization of the staff of the Division is required, any resulting reduction in force shall be governed by the provisions of chapter 35 of title 5, United States Code, except that the Division shall establish competitive levels (as that term is defined in regulations issued by the Office of Personnel Management) without regard to types of appointment held by particular employees transferred under this section.

(B) SERVICE CREDIT FOR REDUCTIONS IN FORCE.—For purposes of this paragraph, periods of service with a Federal home loan bank, a joint office of the Federal home loan banks, the Board of Governors, a Federal reserve bank, the Federal Deposit Insurance Corporation, or the National Credit Union Administration shall be credited as periods of service with a Federal agency.

(i) BENEFITS.—

(1) RETIREMENT BENEFITS FOR TRANSFERRED EMPLOYEES.—

(A) IN GENERAL.—

(i) CONTINUATION OF EXISTING RETIREMENT PLAN.—Except as provided in subparagraph (B), each transferred employee shall remain enrolled in his or her existing retirement plan, through any period of continuous employment with the Division.

(ii) EMPLOYER CONTRIBUTION.—The Division shall pay any employer contributions to the existing retirement plan of each transferred employee, as required under that plan.

(B) OPTION FOR EMPLOYEES TRANSFERRED FROM FEDERAL RESERVE SYSTEM TO BE SUBJECT TO FEDERAL EMPLOYEE RETIREMENT PROGRAM.—

(i) ELECTION.—Any transferred employee who was enrolled in a Federal Reserve System retirement plan on the day before his or her transfer to the Division may, during the 1-year period beginning 6 months after the designated transfer date, elect to be subject to the Federal employee retirement program.

(ii) EFFECTIVE DATE OF COVERAGE.—For any employee making an election under clause (i), coverage by the Federal employee retirement program shall begin 1 year after the designated transfer date.

(C) DIVISION PARTICIPATION IN FEDERAL RESERVE SYSTEM RETIREMENT PLAN.—

(i) SEPARATE ACCOUNT IN FEDERAL RESERVE SYSTEM RETIREMENT PLAN ESTABLISHED.—Notwithstanding any other provision of law, and subject to the terms and conditions of this section, a separate account in the Federal Reserve System retirement plan shall be established for Division employees who do not make the election under subparagraph (B).

(ii) FUNDS ATTRIBUTABLE TO TRANSFERRED EMPLOYEES REMAINING IN FEDERAL RESERVE SYSTEM RETIREMENT PLAN TRANSFERRED.—The proportionate share of funds in the Federal Reserve System retirement plan, including the proportionate share of any funding surplus in that plan, attributable to a transferred employee who does not make the election under subparagraph (B), shall be transferred to the account established under clause (i).

(iii) EMPLOYER CONTRIBUTIONS DEPOSITED.—The Division shall deposit into the account established under clause (i) the employer contributions that the Division makes on behalf of employees who do not make the election under subparagraph (B).

(iv) ACCOUNT ADMINISTRATION.—The Division shall administer the account established under clause (i) as a participating employer in the Federal Reserve System retirement plan.

(D) DEFINITIONS.—For purposes of this paragraph—

(i) the term “existing retirement plan” means, with respect to any employee transferred under this section, the particular retirement plan (including the Financial Institutions Retirement Fund) and any associated thrift savings plan of the agency or Federal reserve bank from which the employee was transferred, which the employee was enrolled in on the day before the designated transfer date; and

(ii) the term “Federal employee retirement program” means the retirement program for Federal employees established by chapter 84 of title 5, United States Code.

(2) BENEFITS OTHER THAN RETIREMENT BENEFITS FOR TRANSFERRED EMPLOYEES.—

(A) DURING 1ST YEAR.—

(i) EXISTING PLANS CONTINUE.—Each transferred employee may, for 1 year after the designated transfer date, retain membership in any other employee benefit program of the agency or bank from which the employee transferred, including a dental, vision, long term care, or life insurance program, to which the employee belonged on the day before the designated transfer date.

(ii) EMPLOYER CONTRIBUTION.—The Division shall reimburse the agency or bank from which an employee was transferred for any cost incurred by that agency or bank in continuing to extend coverage in the benefit program to the employee, as required under that program or negotiated agreements.

(B) DENTAL, VISION, OR LIFE INSURANCE AFTER 1ST YEAR.—If, after the 1-year period beginning on the designated transfer date, the Division decides not to continue participation in any dental, vision, or life insurance program of an agency or bank from which an employee transferred, a transferred employee who is a member of such a program may, before the decision of the Division takes effect, elect to enroll, without regard to any regularly scheduled open season, in—

(i) the enhanced dental benefits established by chapter 89A of title 5, United States Code;

(ii) the enhanced vision benefits established by chapter 89B of title 5, United States Code; or

(iii) the Federal Employees Group Life Insurance Program established by chapter 87 of title 5, United States Code, without regard to any requirement of insurability.

(C) LONG TERM CARE INSURANCE AFTER 1ST YEAR.—If, after the 1-year period beginning on the designated transfer date, the Division decides not to continue participation in any long term care insurance program of an agency or bank from which an employee transferred, a transferred employee who is a member of such a program may, before the decision of the Division takes effect, elect to apply for coverage under the Federal Long Term Care Insurance Program established by chapter 90 of title 5, United States Code, under the underwriting requirements applicable to a new active workforce member (as defined in part 875, title 5, Code of Federal Regulations).

(D) EMPLOYEE CONTRIBUTION.—An individual enrolled in the Federal Employees Health Benefits program shall pay any employee contribution required by the plan.

(E) ADDITIONAL FUNDING.—The Division shall transfer to the Federal Employees Health Benefits Fund established under section 8909 of title 5, United States Code, an amount determined by the Director of the Office of Personnel Management, after consultation with the Division and the Office of Management and Budget, to be necessary to reimburse the Fund for the cost to the Fund of providing benefits under this paragraph.

(F) CREDIT FOR TIME ENROLLED IN OTHER PLANS.—For employees transferred under this title, enrollment in a health benefits plan administered by a transferor agency or a Federal reserve bank, as the case may be,

immediately before enrollment in a health benefits plan under chapter 89 of title 5, United States Code, shall be considered as enrollment in a health benefits plan under that chapter for purposes of section 8905(b)(1)(A) of title 5, United States Code.

(G) SPECIAL PROVISIONS TO ENSURE CONTINUATION OF LIFE INSURANCE BENEFITS.—

(i) IN GENERAL.—An annuitant (as defined in section 8901(3) of title 5, United States Code) who is enrolled in a life insurance plan administered by a transferor agency on the day before the designated transfer date shall be eligible for coverage by a life insurance plan under sections 8706(b), 8714a, 8714b, and 8714c of title 5, United States Code, or in a life insurance plan established by the Division, without regard to any regularly scheduled open season and requirement of insurability.

(ii) EMPLOYEE CONTRIBUTION.—An individual enrolled in a life insurance plan under this subparagraph shall pay any employee contribution required by the plan.

(iii) ADDITIONAL FUNDING.—The Division shall transfer to the Employees' Life Insurance Fund established under section 8714 of title 5, United States Code, an amount determined by the Director of the Office of Personnel Management, after consultation with the Division and the Office of Management and Budget, to be necessary to reimburse the Fund for the cost to the Fund of providing benefits under this subparagraph not otherwise paid for by the employee under clause (ii).

(iv) CREDIT FOR TIME ENROLLED IN OTHER PLANS.—For employees transferred under this title, enrollment in a life insurance plan administered by a transferor agency immediately before enrollment in a life insurance plan under chapter 87 of title 5, United States Code, shall be considered as enrollment in a life insurance plan under that chapter for purposes of section 8706(b)(1)(A) of title 5, United States Code.

(3) OPM RULES.—The Office of Personnel Management shall issue such rules as are necessary to carry out this subsection.

(j) IMPLEMENTATION OF UNIFORM PAY AND CLASSIFICATION SYSTEM.—Not later than 2 years after the designated transfer date, the Division shall implement a uniform pay and classification system for all employees transferred under this title.

(k) EQUITABLE TREATMENT.—In administering the provisions of this section, the Division—

(1) shall take no action that would unfairly disadvantage transferred employees relative to each other based on their prior employment by the Board of Governors, the Federal Deposit Insurance Corporation, the Federal Trade Commission, the National Credit Union Administration, the Office of the Comptroller of the Currency, the Office of Thrift Supervision, a Federal reserve bank, a Federal home loan bank, or a joint office of the Federal home loan banks; and

(2) may take such action as is appropriate in individual cases so that employees transferred under this section receive equitable treatment, with respect to the status, tenure, pay, benefits (other than benefits under programs administered by the Office of Personnel Management), and accrued leave or vacation time of those employees, for prior periods of service with any Federal agency, including the Board of Governors, the Corporation, the Federal Trade Commission, the National Credit Union Administration, the Office of the Comptroller of the Currency, the Office of Thrift Supervision, a Federal reserve bank, a Federal home loan bank, or a joint office of the Federal home loan banks.

(l) IMPLEMENTATION.—In implementing the provisions of this section, the Division shall

coordinate with the Office of Personnel Management and other entities having expertise in matters related to employment to ensure a fair and orderly transition for affected employees.

**Subtitle D—Amendment to the Federal Deposit Insurance Act**

**SEC. 1051. CORPORATION BOARD MEMBERSHIP.**

Section 2(a)(1)(B) of the Federal Deposit Insurance Act (12 U.S.C. 1812(a)(1)(B)) is amended to read as follows:

“(B) the Head of Supervision for the Board of Governors of the Federal Reserve System; and”.

**SA 3827.** Mr. SHELBY (for himself and Mr. DODD) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; as follows:

On page 111, line 7, insert “(a) IN GENERAL.—” before “In”.

On page 114, line 14, after “(iii)” insert “that is predominantly engaged in activities that the Board of Governors has determined are financial in nature or incidental thereto for purposes of section 4(k) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k))”.

On page 114, line 21, after “(12 U.S.C. 2001 et seq.)” insert “, a governmental entity, or a regulated entity, as defined under section 1303 of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4502(20))”.

On page 115, strike lines 18 through 20, and insert the following:

(15) COURT.—The term “Court” means the United States District Court for the District of Columbia.

On page 115, between lines 22 and 23, insert the following:

(b) DEFINITIONAL CRITERIA.—For purpose of the definition of the term “financial company” under subsection (a)(10), no company shall be deemed to be predominantly engaged in activities that the Board of Governors has determined are financial in nature or incidental thereto for purposes of section 4(k) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k)), if the consolidated revenues of such company from such activities constitute less than 85 percent of the total consolidated revenues of such company, as the Corporation, in consultation with the Secretary, shall establish by regulation. In determining whether a company is a financial company under this title, the consolidated revenues derived from the ownership or control of a depository institution shall be included.

On page 115, line 23, strike “**ORDERLY LIQUIDATION AUTHORITY PANEL**” and insert “**JUDICIAL REVIEW**”.

On page 115, strike line 24 and all that follows through page 116, line 16.

On page 116, line 17, strike “(b)” and insert “(a)”.

On page 116, strike lines 18 through 20, and insert the following:

(1) PETITION TO DISTRICT COURT.—

(A) DISTRICT COURT REVIEW.—

On page 116, strike line 21 and all that follows through page 117, line 4, and insert the following:

(i) PETITION TO DISTRICT COURT.—Subsequent to a determination by the Secretary

under section 203 that a financial company satisfies the criteria in section 203(b), the Secretary shall notify the Corporation and the covered financial company. If the board of directors (or body performing similar functions) of the covered financial company acquiesces or consents to the appointment of the Corporation as a receiver, the Secretary shall appoint the Corporation as a receiver. If the board of directors (or body performing similar functions) of the covered financial company does not acquiesce or consent to the appointment of the Corporation as receiver, the Secretary shall petition the United States District Court for the District of Columbia for an order authorizing the Secretary to appoint the Corporation as a receiver.

On page 117, line 9, strike “Panel” and insert “Court”.

On page 117, line 13, strike “Panel” and insert “Court”.

On page 117, beginning on line 16, strike “, within 24 hours of receipt of the petition filed by the Secretary.”.

On page 117, line 21, strike “is supported” and all that follows through line 22, and insert “and satisfies the definition of a financial company under section 201(10) is arbitrary and capricious.”.

On page 117, line 24, strike “Panel” and insert “Court”.

On page 118, line 2, insert “and satisfies the definition of a financial company under section 201(10)” after “danger of default”.

On page 118, lines 3 and 4, strike “is supported by substantial evidence” and insert “is not arbitrary and capricious”.

On page 118, line 4, strike “Panel” and insert “Court”.

On page 118, lines 9 and 10, strike “is not supported by substantial evidence” and insert “is arbitrary and capricious”.

On page 118, line 10, strike “Panel” and insert “Court”.

On page 118, between lines 16 and 17, insert the following:

(v) PETITION GRANTED BY OPERATION OF LAW.—If the Court does not make a determination within 24 hours of receipt of the petition—

(I) the petition shall be granted by operation of law;

(II) the Secretary shall appoint the Corporation as receiver; and

(III) liquidation under this title shall automatically and without further notice or action be commenced and the Corporation may immediately take all actions authorized under this title.

On page 118, line 18, strike “Panel” and insert “Court”.

On page 118, line 23, strike “Panel” and insert “Court”.

On page 119, line 1, strike “Panel” and insert “Court”.

On page 119, line 12, strike “PANEL” and insert “DISTRICT COURT”.

On page 119, line 16, strike “Third Circuit” and insert “District of Columbia Circuit”.

On page 119, line 17, strike “Panel” and insert “Court”.

On page 119, line 23, strike “Panel” and insert “Court”.

On page 120, strike lines 16 through 17 and insert “default and satisfies the definition of a financial company under section 201(10) is arbitrary and capricious.”.

On page 121, lines 19 and 20, strike “is supported by substantial evidence” and insert “and satisfies the definition of a financial company under section 201(10) is arbitrary and capricious”.

On page 121, line 21, strike “(c)” and insert “(b)”.

On page 121, line 24, strike “Panel” and insert “Court”.

On page 122, line 5, strike “subsection (b)(1)” and all that follows through line 9, and insert “subsection (a)(1)”.

On page 122, strike lines 14 through 16.

On page 122, line 17, strike “(C)” and insert “(A)”.

On page 122, line 19, strike “(D)” and insert “(B)”.

On page 122, line 21, strike “(E)” and insert “(C)”.

On page 122, line 23, strike “(F)” and insert “(D)”.

On page 123, line 1, strike “(d)” and insert “(c)”.

On page 123, between lines 14 and 15, insert the following:

(d) TIME LIMIT ON RECEIVERSHIP AUTHORITY.—

(1) BASELINE PERIOD.—Any appointment of the Corporation as receiver under this section shall terminate at the end of the 3-year period beginning on the date on which such appointment is made.

(2) EXTENSION OF TIME LIMIT.—The time limit established in paragraph (1) may be extended by the Corporation for up to 1 additional year, if the Chairperson of the Corporation determines and certifies in writing to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives that continuation of the receivership is necessary—

(A) to—

(i) maximize the net present value return from the sale or other disposition of the assets of the covered financial company; or

(ii) minimize the amount of loss realized upon the sale or other disposition of the assets of the covered financial company; and

(B) to protect the stability of the financial system of the United States.

(3) SECOND EXTENSION OF TIME LIMIT.—

(A) IN GENERAL.—The time limit under this subsection, as extended under paragraph (2), may be extended for up to 1 additional year, if the Chairperson of the Corporation, with the concurrence of the Secretary, submits the certifications described in paragraph (2).

(B) ADDITIONAL REPORT REQUIRED.—Not later than 30 days after the date of commencement of the extension under subparagraph (A), the Corporation shall submit a report to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives describing the need for the extension and the specific plan of the Corporation to conclude the receivership before the end of the second extension.

(4) ONGOING LITIGATION.—The time limit under this subsection, as extended under paragraph (3), may be further extended solely for the purpose of completing ongoing litigation in which the Corporation as receiver is a party, provided that the appointment of the Corporation as receiver shall terminate not later than 90 days after the date of completion of such litigation, if—

(A) the Council determines that the Corporation used its best efforts to conclude the receivership in accordance with its plan before the end of the time limit described in paragraph (3);

(B) the Council determines that the completion of longer-term responsibilities in the form of ongoing litigation justifies the need for an extension; and

(C) the Corporation submits a report approved by the Council not later than 30 days after the date of the determinations by the Council under subparagraphs (A) and (B) to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives, describing—

(i) the ongoing litigation justifying the need for an extension; and

(ii) the specific plan of the Corporation to complete the litigation and conclude the receivership.

(5) REGULATIONS.—The Corporation may issue regulations governing the termination of receiverships under this title.

(6) NO LIABILITY.—The Corporation and the Deposit Insurance Fund shall not be liable for unresolved claims arising from the receivership after the termination of the receivership.

On page 123, line 21, strike “Panel” and insert “Court”.

On page 124, line 11, strike “Panel” and insert “Court”.

On page 126, between lines 9 and 10, insert the following:

(g) STUDY OF PROMPT CORRECTIVE ACTION IMPLEMENTATION BY THE APPROPRIATE FEDERAL AGENCIES.—

(1) STUDY.—The Comptroller General of the United States shall conduct a study regarding the implementation of prompt corrective action by the appropriate Federal banking agencies.

(2) ISSUES TO BE STUDIED.—In conducting the study under paragraph (1), the Comptroller General shall evaluate—

(A) the effectiveness of implementation of prompt corrective action by the appropriate Federal banking agencies and the resolution of insured depository institutions by the Corporation; and

(B) ways to make prompt corrective action a more effective tool to resolve the insured depository institutions at the least possible long-term cost to the Deposit Insurance Fund.

(3) REPORT TO COUNCIL.—Not later than 1 year after the date of enactment of this Act, the Comptroller General shall submit a report to the Council on the results of the study conducted under this subsection.

(4) COUNCIL REPORT OF ACTION.—Not later than 6 months after the date of receipt of the report from the Comptroller General under paragraph (3), the Council shall submit a report to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives on actions taken in response to the report, including any recommendations made to the Federal primary financial regulatory agencies under section 120.

On page 128, line 9, strike “and”.

On page 128, line 12, strike the period at the end and insert “; and”.

On page 128, between lines 12 and 13, insert the following:

(G) an evaluation of whether the company satisfies the definition of a financial company under section 201.

On page 128, line 16, strike “202(b)(1)(A)” and insert “202(a)(1)(A)”.

On page 129, line 17, strike “and”.

On page 129, line 21, strike the period at the end and insert “; and”.

On page 129, between lines 21 and 22, insert the following:

(7) the company satisfies the definition of a financial company under section 201.

On page 132, strike lines 3 through 17, and insert the following:

(A) IN GENERAL.—Not later than 60 days after the date of appointment of the Corporation as receiver for a covered financial company, the Corporation shall file a report with the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives—

(i) setting forth information on the financial condition of the covered financial company as of the date of the appointment, including a description of its assets and liabilities;

(ii) describing the plan of, and actions taken by, the Corporation to wind down the covered financial company;

(iii) explaining each instance in which the Corporation waived any applicable require-

ments of part 366 of title 12, Code of Federal Regulations (or any successor thereto) with respect to conflicts of interest by any person in the private sector who was retained to provide services to the Corporation in connection with such receivership;

(iv) describing the reasons for the provision of any funding to the receivership out of the Fund;

(v) setting forth the expected costs of the orderly liquidation of the covered financial company;

(vi) setting forth the identity of any claimant that is treated in a manner different from other similarly situated claimants under subsection (b)(4), (d)(4), or (h)(5)(E), the amount of any additional payment to such claimant under subsection (d)(4), and the reason for any such action; and

(vii) which report the Corporation shall publish on an online website maintained by the Corporation, subject to maintaining appropriate confidentiality.

On page 132, between lines 22 and 23, insert the following:

(C) CONGRESSIONAL TESTIMONY.—The Corporation and the primary financial regulatory agency, if any, of the financial company for which the Corporation was appointed receiver under this title shall appear before Congress, if requested, not later than 30 days after the date on which the Corporation first files the reports required under subparagraph (A).

On page 135, line 15, strike “section 202(b)” and insert “section 202(a)”.

On page 136, line 9, strike “with the strong presumption” and insert “so”.

On page 138, line 16, insert after the period the following: “All funds provided by the Corporation under this subsection shall have a priority of claims under subparagraph (A) or (B) of section 210(b)(1), as applicable, including funds used for—

“(1) making loans to, or purchasing any debt obligation of, the covered financial company or any covered subsidiary;

“(2) purchasing or guaranteeing against loss the assets of the covered financial company or any covered subsidiary, directly or through an entity established by the Corporation for such purpose;

“(3) assuming or guaranteeing the obligations of the covered financial company or any covered subsidiary to 1 or more third parties;

“(4) taking a lien on any or all assets of the covered financial company or any covered subsidiary, including a first priority lien on all unencumbered assets of the covered financial company or any covered subsidiary to secure repayment of any transactions conducted under this subsection;

“(5) selling or transferring all, or any part, of such acquired assets, liabilities, or obligations of the covered financial company or any covered subsidiary; and

“(6) making payments pursuant to subsections (b)(4), (d)(4), and (h)(5)(E) of section 210.”

On page 138, line 15, strike “section 210(n)(13)” and insert “section 210(n)(11)”.

On page 147, line 3, insert before the period the following: “, and address the potential for conflicts of interest between or among individual receiverships established under this title or under the Federal Deposit Insurance Act”.

On page 187, line 18, strike “(B), and (C)” and insert “(B), (C), and (D)”.

On page 187, line 20, strike “(D)” and insert “(E)”.

On page 192, insert before line 1 the following:

(C) Wages, salaries, or commissions, including vacation, severance, and sick leave pay earned by an individual (other than an individual described in subparagraph (G)),

but only to the extent of \$11,725 for each individual (as indexed for inflation, by regulation of the Corporation) earned not later than 180 days before the date of appointment of the Corporation as receiver.

(D) Contributions owed to employee benefit plans arising from services rendered not later than 180 days before the date of appointment of the Corporation as receiver, to the extent of the number of employees covered by each such plan, multiplied by \$11,725 (as indexed for inflation, by regulation of the Corporation), less the aggregate amount paid to such employees under subparagraph (C), plus the aggregate amount paid by the receivership on behalf of such employees to any other employee benefit plan.

On page 192, line 1, strike “(C)” and insert “(E)”.

On page 192, beginning on line 3, strike “(D) or (E)” and insert “(F), (G), or (H)”.

On page 192, line 5, strike “(D)” and insert “(F)”.

On page 192, between lines 7 and 8, insert the following:

(G) Any wages, salaries, or commissions including vacation, severance, and sick leave pay earned, owed to senior executives and directors of the covered financial company.

On page 192, line 7, strike “subparagraph (E).” and insert “subparagraph (G) or (H).”.

On page 192, line 8, strike “(E)” and insert “(H)”.

On page 193, line 18, strike “(ii)” and insert the following:

“(ii) to initiate and continue operations essential to implementation of the receivership or any bridge financial company;

“(iii)”.

On page 228, line 17, strike “5th” and insert “3rd”.

On page 236, line 20, strike “5th” and insert “3rd”.

On page 237, line 14, strike “5th” and insert “3rd”.

On page 240, line 8, strike “section 202(c)(1)” and insert “section 202(a)(1)”.

On page 246, strike line 21 and all the following through page 247, line 5, and insert the following:

(B) LIMITATIONS.—

(i) PROHIBITION.—The Corporation shall not make any payments or credit amounts to any claimant or category of claimants that would result in any claimant receiving more than the face value amount of any claim that is proven to the satisfaction of the Corporation.

(ii) NO OBLIGATION.—Notwithstanding any other provision of Federal or State law, or the Constitution of any State, the Corporation shall not be obligated, as a result of having made any payment under subparagraph (A) or credited any amount described in subparagraph (A) to or with respect to, or for the account, of any claimant or category of claimants, to make payments to any other claimant or category of claimants.

On page 254, line 24, strike “(13)” and insert “(11)”.

On page 260, line 4, strike “subsection (o)(1)(E)(ii)” and insert “subsection (o)(1)(D)(ii)”.

On page 263, line 16, strike “(13)” and insert “(11)”.

On page 278, line 5, strike “(9)” and insert “(6)”.

On page 278, line 10, strike “(9)” and insert “(6)”.

On page 278, strike line 18 and all that follows through page 279, line 20.

On page 279, line 21, strike “(8)” and insert “(4)”.

On page 280, line 5, strike “(9)” and insert “(5)”.

On page 281, line 6, strike the period and insert the following: “, plus an interest rate surcharge to be determined by the Secretary,

which shall be greater than the difference between—

“(i) the current average rate on an index of corporate obligations of comparable maturity; and

“(ii) the current average rate on outstanding marketable obligations of the United States of comparable maturity.”.

On page 281, strike line 20 and all that follows through page 282, line 8, and insert the following:

(6) MAXIMUM OBLIGATION LIMITATION.—The Corporation may not, in connection with the orderly liquidation of a covered financial company, issue or incur any obligation, if, after issuing or incurring the obligation, the aggregate amount of such obligations outstanding under this subsection for each covered financial company would exceed—

(A) an amount that is equal to 10 percent of the total consolidated assets of the covered financial company, based on the most recent financial statement available, during the 30-day period immediately following the date of appointment of the Corporation as receiver (or a shorter time period if the Corporation has calculated the amount described under subparagraph (B)); and

(B) the amount that is equal to 90 percent of the fair value of the total consolidated assets of each covered financial company that are available for repayment, after the time period described in subparagraph (A).

On page 282, line 9, strike “(11)” and insert “(7)”.

On page 282, strike lines 14 through 19.

On page 282, line 20, strike “(13)” and insert “(8)”.

On page 283, strike lines 5 through 14 and insert the following:

(i) the authorities of the Corporation contained in this title shall not be used to assist the Deposit Insurance Fund or to assist any financial company under applicable law other than this Act;

(ii) the authorities of the Corporation relating to the Deposit Insurance Fund, or any other responsibilities of the Corporation under applicable law other than this title, shall not be used to assist a covered financial company pursuant to this title; and

(iii) the Deposit Insurance Fund may not be used in any manner to otherwise circumvent the purposes of this title.

On page 283, line 24, strike “(14)” and insert “(9)”.

On page 284, line 6, insert “, including taking any actions specified” before “under 204(d)”.

On page 284, line 7, insert before the period “, and payments to third parties”.

On page 284, between lines 10 and 11, insert the following:

(10) IMPLEMENTATION EXPENSES.—

(A) IN GENERAL.—Reasonable implementation expenses of the Corporation incurred after the date of enactment of this Act shall be treated as expenses of the Council.

(B) REQUESTS FOR REIMBURSEMENT.—The Corporation shall periodically submit a request for reimbursement for implementation expenses to the Chairperson of the Council, who shall arrange for prompt reimbursement to the Corporation of reasonable implementation expenses.

(C) DEFINITION.—As used in this paragraph, the term “implementation expenses”—

(i) means costs incurred by the Corporation beginning on the date of enactment of this Act, as part of its efforts to implement this title that do not relate to a particular covered financial company; and

(ii) includes the costs incurred in connection with the development of policies, procedures, rules, and regulations and other planning activities of the Corporation consistent with carrying out this title.

On page 284, strike line 13 and all that follows through page 285, line 2.

On page 285, line 3, strike “(B)” and insert “(A)”.

On page 285, line 10, strike “(C)” and insert “(B)”.

On page 285, line 10, strike “ADDITIONAL”.

On page 285, line 13, strike “(E)” and insert “(D)”.

On page 285, strike lines 14 through 23.

On page 285, line 24, strike “(iii)”.

On page 285, line 21, strike “during the initial capitalization period”.

On page 286, strike line 11 and all that follows through page 287, line 2, and insert the following:

(D) APPLICATION OF ASSESSMENTS.—To meet the requirements of subparagraph (C), the Corporation shall—

(i) impose assessments, as soon as practicable, on any claimant that received additional payments or amounts from the Corporation pursuant to subsection (b)(4), (d)(4), or (h)(5)(E), except for payments or amounts necessary to initiate and continue operations essential to implementation of the receivership or any bridge financial company, to recover on a cumulative basis, the entire difference between—

(I) the aggregate value the claimant received from the Corporation on a claim pursuant to this title (including pursuant to subsection (b)(4), (d)(4), and (h)(5)(E)), as of the date on which such value was received; and

(II) the value the claimant was entitled to receive from the Corporation on such claim solely from the proceeds of the liquidation of the covered financial company under this title; and

(ii) if the amounts to be recovered on a cumulative basis under clause (i) are insufficient to meet the requirements of subparagraph (C), after taking into account the considerations set forth in paragraph (4), impose assessments on—

(I) eligible financial companies; and

(II) financial companies with total consolidated assets equal to or greater than \$50,000,000,000 that are not eligible financial companies.

(E) PROVISION OF FINANCING.—Payments or amounts necessary to initiate and continue operations essential to implementation of the receivership or any bridge financial company described in subparagraph (E)(i) shall not include the provision of financing, as defined by rule of the Corporation, to third parties.

On page 287, strike lines 3 through 10.

On page 289, strike line 25, and insert “the Corporation, in consultation with the Secretary, deems appropriate.”.

On page 290, beginning on line 9, strike “, in consultation with the Secretary and the Council,”.

On page 290, line 11, insert after the period the following: “The Corporation shall consult with the Secretary in the development and finalization of such regulations.”.

On page 295, between lines 19 and 20, insert the following:

(S) RECOUPMENT OF COMPENSATION FROM SENIOR EXECUTIVES AND DIRECTORS.—

(1) IN GENERAL.—The Corporation, as receiver of a covered financial company, may recover from any current or former senior executive or director substantially responsible for the failed condition of the covered financial company any compensation received during the 2-year period preceding the date on which the Corporation was appointed as the receiver of the covered financial company, except that, in the case of fraud, no time limit shall apply.

(2) COST CONSIDERATIONS.—In seeking to recover any such compensation, the Corporation shall weigh the financial and deterrent benefits of such recovery against the cost of executing the recovery.

(3) RULEMAKING.—The Corporation shall promulgate regulations to implement the requirements of this subsection, including defining the term “compensation” to mean any financial remuneration, including salary, bonuses, incentives, benefits, severance, deferred compensation, or golden parachute benefits, and any profits realized from the sale of the securities of the covered financial company.

On page 296, between lines 15 and 16, insert the following:

(D) FDIC INSPECTOR GENERAL REVIEWS.—

(1) SCOPE.—The Inspector General of the Corporation shall conduct, supervise, and coordinate audits and investigations of the liquidation of any covered financial company by the Corporation as receiver under this title, including collecting and summarizing—

(A) a description of actions taken by the Corporation as receiver;

(B) a description of any material sales, transfers, mergers, obligations, purchases, and other material transactions entered into by the Corporation;

(C) an evaluation of the adequacy of the policies and procedures of the Corporation under section 203(d) and orderly liquidation plan under section 210(n)(14);

(D) an evaluation of the utilization by the Corporation of the private sector in carrying out its functions, including the adequacy of any conflict-of-interest reviews; and

(E) an evaluation of the overall performance of the Corporation in liquidating the covered financial company, including administrative costs, timeliness of liquidation process, and impact on the financial system.

(2) FREQUENCY.—Not later than 6 months after the date of appointment of the Corporation as receiver under this title and every 6 months thereafter, the Inspector General of the Corporation shall conduct the audit and investigation described in paragraph (1).

(3) REPORTS AND TESTIMONY.—The Inspector General of the Corporation shall include in the semiannual reports required by section 5(a) of the Inspector General Act of 1978 (5 U.S.C. App.), a summary of the findings and evaluations under paragraph (1), and shall appear before the appropriate committees of Congress, if requested, to present each such report.

(4) FUNDING.—

(A) INITIAL FUNDING.—The expenses of the Inspector General of the Corporation in carrying out this subsection shall be considered administrative expenses of the receivership.

(B) ADDITIONAL FUNDING.—If the maximum amount available to the Corporation as receiver under this title is insufficient to enable the Inspector General of the Corporation to carry out the duties under this subsection, the Corporation shall pay such additional amounts from assessments imposed under section 210.

(5) TERMINATION OF RESPONSIBILITIES.—The duties and responsibilities of the Inspector General of the Corporation under this subsection shall terminate 1 year after the date of termination of the receivership under this title.

(E) TREASURY INSPECTOR GENERAL REVIEWS.—

(1) SCOPE.—The Inspector General of the Department of the Treasury shall conduct, supervise, and coordinate audits and investigations of actions taken by the Secretary related to the liquidation of any covered financial company under this title, including collecting and summarizing—

(A) a description of actions taken by the Secretary under this title;

(B) an analysis of the approval by the Secretary of the policies and procedures of the



Corporation under section 203 and acceptance of the orderly liquidation plan of the Corporation under section 210; and

(C) an assessment of the terms and conditions underlying the purchase by the Secretary of obligations of the Corporation under section 210.

(2) FREQUENCY.—Not later than 6 months after the date of appointment of the Corporation as receiver under this title and every 6 months thereafter, the Inspector General of the Department of the Treasury shall conduct the audit and investigation described in paragraph (1).

(3) REPORTS AND TESTIMONY.—The Inspector General of the Department of the Treasury shall include in the semiannual reports required by section 5(a) of the Inspector General Act of 1978 (5 U.S.C. App.), a summary of the findings and assessments under paragraph (1), and shall appear before the appropriate committees of Congress, if requested, to present each such report.

(4) TERMINATION OF RESPONSIBILITIES.—The duties and responsibilities of the Inspector General of the Department of the Treasury under this subsection shall terminate 1 year after the date on which the obligations purchased by the Secretary from the Corporation under section 210 are fully redeemed.

(f) PRIMARY FINANCIAL REGULATORY AGENCY INSPECTOR GENERAL REVIEWS.—

(1) SCOPE.—Upon the appointment of the Corporation as receiver for a covered financial company supervised by a Federal primary financial regulatory agency or the Board of Governors under section 165, the Inspector General of the agency or the Board of Governors shall make a written report reviewing the supervision by the agency or the Board of Governors of the covered financial company, which shall—

(A) evaluate the effectiveness of the agency or the Board of Governors in carrying out its supervisory responsibilities with respect to the covered financial company;

(B) identify any acts or omissions on the part of agency or Board of Governors officials that contributed to the covered financial company being in default or in danger of default;

(C) identify any actions that could have been taken by the agency or the Board of Governors that would have prevented the company from being in default or in danger of default; and

(D) recommend appropriate administrative or legislative action.

(2) REPORTS AND TESTIMONY.—Not later than 1 year after the date of appointment of the Corporation as receiver under this title, the Inspector General of the Federal primary financial regulatory agency or the Board of Governors shall provide the report required by paragraph (1) to such agency or the Board of Governors, and along with such agency or the Board of Governors, as applicable, shall appear before the appropriate committees of Congress, if requested, to present the report required by paragraph (1). Not later than 90 days after the date of receipt of the report required by paragraph (1), such agency or the Board of Governors, as applicable, shall provide a written report to Congress describing any actions taken in response to the recommendations in the report, and if no such actions were taken, describing the reasons why no actions were taken.

**SEC. 212. PROHIBITION OF CIRCUMVENTION AND PREVENTION OF CONFLICTS OF INTEREST.**

(a) NO OTHER FUNDING.—Funds for the orderly liquidation of any covered financial company under this title shall only be provided as specified under this title.

(b) LIMIT ON GOVERNMENTAL ACTIONS.—No governmental entity may take any action to circumvent the purposes of this title.

(c) CONFLICT OF INTEREST.—In the event that the Corporation is appointed receiver for more than 1 covered financial company or is appointed receiver for a covered financial company and receiver for any insured depository institution that is an affiliate of such covered financial company, the Corporation shall take appropriate action, as necessary to avoid any conflicts of interest that may arise in connection with multiple receiverships.

**SEC. 213. BAN ON SENIOR EXECUTIVES AND DIRECTORS.**

(a) PROHIBITION AUTHORITY.—The Board of Governors or, if the covered financial company was not supervised by the Board of Governors, the Corporation, may exercise the authority provided by this section.

(b) AUTHORITY TO ISSUE ORDER.—The appropriate agency described in subsection (a) may take any action authorized by subsection (c), if the agency determines that—

(1) a senior executive or a director of the covered financial company, prior to the appointment of the Corporation as receiver, has, directly or indirectly—

(A) violated—

(i) any law or regulation;

(ii) any cease-and-desist order which has become final;

(iii) any condition imposed in writing by a Federal agency in connection with any action on any application, notice, or request by such company or senior executive; or

(iv) any written agreement between such company and such agency;

(B) engaged or participated in any unsafe or unsound practice in connection with any financial company; or

(C) committed or engaged in any act, omission, or practice which constitutes a breach of the fiduciary duty of such senior executive or director;

(2) by reason of the violation, practice, or breach described in any clause of paragraph (1), such senior executive or director has received financial gain or other benefit by reason of such violation, practice, or breach and such violation, practice, or breach contributed to the failure of the company; and

(3) such violation, practice, or breach—

(A) involves personal dishonesty on the part of such senior executive or director; or

(B) demonstrates willful or continuing disregard by such senior executive or director for the safety or soundness of such company.

(c) AUTHORIZED ACTIONS.—

(1) IN GENERAL.—The appropriate agency for a financial company, as described in subsection (a), may serve upon a senior executive or director described in subsection (b) a written notice of the intention of the agency to prohibit any further participation by such person, in any manner, in the conduct of the affairs of any financial company for a period of time determined by the appropriate agency to be commensurate with such violation, practice, or breach, provided such period shall be not less than 2 years.

(2) PROCEDURES.—The due process requirements and other procedures under section 8(e) of the Federal Deposit Insurance Act shall apply to actions under this section as if the covered financial company were an insured depository institution and the senior executive or director were an institution-affiliated party, as those terms are defined in that Act.

(d) REGULATIONS.—The Corporation and the Board of Governors, in consultation with the Council, shall jointly prescribe rules or regulations to administer and carry out this section, including rules, regulations, or guidelines to further define the term senior executive for the purposes of this section.

On page 1522, line 11, strike “The third” and insert the following:

“(a) FEDERAL RESERVE ACT.—The third”.

On page 1528, line 3, strike the end quotation marks and the final period and insert the following:

“(E) If an entity to which a Federal reserve bank has provided a loan under this paragraph becomes a covered financial company, as defined in section 203 of the Restoring American Financial Stability Act of 2010, at any time while such loan is outstanding, and the Federal reserve bank incurs a realized net loss on the loan, then the Federal reserve bank shall have a claim equal to the amount of the net realized loss against the covered entity, with the same priority as an obligation to the Secretary of the Treasury under sections 210(n) and 210(o) of the Restoring American Financial Stability Act of 2010.”.

(b) CONFORMING AMENDMENT.—Section 507(a)(2) of title 11, United States Code, is amended by inserting “claims of any Federal reserve bank related to loans made through programs or facilities authorized under the third undesignated paragraph of the Federal Reserve Act ( 12 U.S.C. 343),” after “this title.”.

On page 1523, line 17, strike “of sufficient quality” and insert “sufficient”.

On page 1523, line 18, insert after the period the following: “The policies and procedures established by the Board shall require that a Federal reserve bank assign, consistent with sound risk management practices and to ensure protection for the taxpayer, a lendable value to all collateral for a loan executed by a Federal reserve bank under this paragraph in determining whether the loan is secured satisfactorily for purposes of this paragraph.”.

On page 1523, line 19, strike “(ii)” and insert the following:

“(ii) The Board shall establish procedures to prohibit borrowing from programs and facilities by borrowers that are insolvent. Such procedures may include a certification from the chief executive officer (or other authorized officer) of the borrower, at the time the borrower initially borrows under the program or facility (with a duty by the borrower to update the certification if the information in the certification materially changes), that the borrower is not insolvent. A borrower shall be considered insolvent for purposes of this subparagraph, if the borrower is in bankruptcy, resolution under title II of the Restoring American Financial Stability Act of 2010, or any other Federal or State insolvency proceeding.

“(iii) A program or facility that is structured to remove assets from the balance sheet of a single and specific company, or that is established for the purpose of assisting a single and specific company avoid bankruptcy, resolution under title II of the Restoring American Financial Stability Act of 2010, or any other Federal or State insolvency proceeding, shall not be considered a program or facility with broad-based eligibility.

“(iv)”.

On page 1523, line 18: insert “and that any such program is terminated in a timely and orderly fashion” before “losses”.

On page 1524, line 11, strike “assistance,” and all that follows through line 12 and insert “assistance.”.

On page 1525, strike line 21 and all that follows through page 1528, line 3, and insert the following:

“(D) The information submitted to Congress under subparagraph (C) related to—

“(i) the identity of the participants in an emergency lending program or facility commenced under this paragraph;

“(ii) the amounts borrowed by each participant in any such program or facility;

“(iii) identifying details concerning the assets or collateral held by, under, or in connection with such a program or facility,

shall be kept confidential, upon the written request of the Chairman of the Board, in which case such information shall be made available only to the Chairpersons and Ranking Members of the Committees described in subparagraph (C)."

On page 1537, line 23, insert before the period the following: "and a request for approval of such plan".

On page 1537, line 23, strike "Upon" and all that follows through page 1538, line 6, and insert the following: "The Corporation shall exercise the authority under this section to issue guarantees up to that specified maximum amount upon passage of the joint resolution of approval, as provided in subsection (d). Absent such approval, the Corporation shall issue no such guarantees."

On page 1538, line 16, strike "Upon" and all that follows through page 1547, line 6 and insert the following: "The Corporation shall exercise the authority under this section to issue guarantees up to that specified maximum amount upon passage of the joint resolution of approval, as provided in subsection (d). Absent such approval, the Corporation shall issue no such guarantees."

"(d) RESOLUTION OF APPROVAL.—

"(1) ADDITIONAL DEBT GUARANTEE AUTHORITY.—A request by the President under this section shall be considered granted by Congress upon adoption of a joint resolution approving such request. Such joint resolution shall be considered in the Senate under expedited procedures.

"(2) FAST TRACK CONSIDERATION IN SENATE.—

"(A) RECONVENING.—Upon receipt of a request under subsection (c), if the Senate has adjourned or recessed for more than 2 days, the majority leader of the Senate, after consultation with the minority leader of the Senate, shall notify the Members of the Senate that, pursuant to this section, the Senate shall convene not later than the second calendar day after receipt of such message.

"(B) PLACEMENT ON CALENDAR.—Upon introduction in the Senate, the joint resolution shall be placed immediately on the calendar.

"(C) FLOOR CONSIDERATION.—

"(i) IN GENERAL.—Notwithstanding Rule XXII of the Standing Rules of the Senate, it is in order at any time during the period beginning on the 4th day after the date on which Congress receives a request under subsection (c), and ending on the 7th day after that date (even though a previous motion to the same effect has been disagreed to) to move to proceed to the consideration of the joint resolution, and all points of order against the joint resolution (and against consideration of the joint resolution) are waived. The motion to proceed is not debatable. The motion is not subject to a motion to postpone. A motion to reconsider the vote by which the motion is agreed to or disagreed to shall not be in order. If a motion to proceed to the consideration of the resolution is agreed to, the joint resolution shall remain the unfinished business until disposed of.

"(ii) DEBATE.—Debate on the joint resolution, and on all debatable motions and appeals in connection therewith, shall be limited to not more than 10 hours, which shall be divided equally between the majority and minority leaders or their designees. A motion further to limit debate is in order and not debatable. An amendment to, or a motion to postpone, or a motion to proceed to the consideration of other business, or a motion to recommit the joint resolution is not in order.

"(iii) VOTE ON PASSAGE.—The vote on passage shall occur immediately following the conclusion of the debate on the joint resolution, and a single quorum call at the conclu-

sion of the debate if requested in accordance with the rules of the Senate.

"(iv) RULINGS OF THE CHAIR ON PROCEDURE.—Appeals from the decisions of the Chair relating to the application of the rules of the Senate, as the case may be, to the procedure relating to a joint resolution shall be decided without debate.

"(3) RULES.—

"(A) COORDINATION WITH ACTION BY HOUSE OF REPRESENTATIVES.—If, before the passage by the Senate of a joint resolution of the Senate, the Senate receives a joint resolution, from the House of Representatives, then the following procedures shall apply:

"(i) The joint resolution of the House of Representatives shall not be referred to a committee.

"(ii) With respect to a joint resolution of the Senate—

"(I) the procedure in the Senate shall be the same as if no joint resolution had been received from the other House; but

"(II) the vote on passage shall be on the joint resolution of the House of Representatives.

"(B) TREATMENT OF JOINT RESOLUTION OF HOUSE OF REPRESENTATIVES.—If the Senate fails to introduce or consider a joint resolution under this section, the joint resolution of the House of Representatives shall be entitled to expedited floor procedures under this subsection.

"(C) TREATMENT OF COMPANION MEASURES.—If, following passage of the joint resolution in the Senate, the Senate then receives the companion measure from the House of Representatives, the companion measure shall not be debatable.

"(D) RULES OF THE SENATE.—This subsection is enacted by Congress—

"(i) as an exercise of the rulemaking power of the Senate, and as such it is deemed a part of the rules of the Senate, but applicable only with respect to the procedure to be followed in the Senate in the case of a joint resolution, and it supersedes other rules, only to the extent that it is inconsistent with such rules; and

"(ii) with full recognition of the constitutional right of the Senate to change the rules (so far as relating to the procedure of the Senate) at any time, in the same manner, and to the same extent as in the case of any other rule of the Senate.

"(4) DEFINITION.—As used in this subsection, the term 'joint resolution' means only a joint resolution—

"(A) that is introduced not later than 3 calendar days after the date on which the request referred to in subsection (c) is received by Congress;

"(B) that does not have a preamble;

"(C) the title of which is as follows: 'Joint resolution relating to the approval of a plan to guarantee obligations under section 1155 of the Restoring American Financial Stability Act of 2010'; and

"(D) the matter after the resolving clause of which is as follows: 'That Congress approves the obligation of any amount described in section 1155(c) of the Restoring American Financial Stability Act of 2010.'"

On page 1550, strike lines 1 through 12, and insert the following:

(3) LIQUIDITY EVENT.—The term "liquidity event" means—

(A) an exceptional and broad reduction in the general ability of financial market participants—

(i) to sell financial assets without an unusual and significant discount; or

(ii) to borrow using financial assets as collateral without an unusual and significant increase in margin; or

(B) an unusual and significant reduction in the ability of financial market participants to obtain unsecured credit.

On page 1550, strike line 24 and all that follows through page 1551, line 3, and insert the following:

(b) FEDERAL DEPOSIT INSURANCE ACT.—Section 13(c)(4)(G) of the Federal Deposit Insurance Act (12 U.S.C. 1823(c)(4)(G)) is amended—

(1) in clause (i)—

(A) in subclause (I), by inserting "for which the Corporation has been appointed receiver" before "would have serious"; and

(B) in the undesignated matter following subclause (II), by inserting "for the purpose of winding up the insured depository institution for which the Corporation has been appointed receiver" after "provide assistance under this section"; and

(2) in clause (v)(I), by striking "The" and inserting "Not later than 3 days after making a determination under clause (i), the".

**SA 3828.** Ms. MURKOWSKI submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail," to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1270, after line 21, insert the following:

(f) SCOPE OF AUTHORITY.—No regulation promulgated under the rulemaking authority of the Bureau under this title shall be enforceable with respect to an entity that has not violated a consumer protection statute and is—

(1) an insured depository institution with assets of not more than \$5,000,000,000;

(2) an insured credit union with assets of not more than \$5,000,000,000; or

(3) a nonfinancial institution,

until such time as the Bureau certifies that the regulation will not result in an unfunded mandate, increase costs for consumers, or reduce the availability of credit and credit products.

**SA 3829.** Ms. MURKOWSKI submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end "too big to fail," to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1270, after line 21, insert the following:

(f) EXEMPTIONS.—Each insured depository institution or insured credit union with assets of not more than \$5,000,000,000, and that has not violated the consumer protection statutes is exempt from the regulations of the Bureau. Supervision and enforcement for such institutions shall remain with the primary prudential regulator for such institutions.

**SA 3830.** Mr. VITTER submitted an amendment intended to be proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

At the end of title II, add the following:

**SEC. 212. PROHIBITION ON ALL BAILOUTS.**

(a) **PROHIBITION.**—The United States Government shall not use any funds to bail out creditors or shareholders of any company by paying to any creditor or shareholder, under this or any title, any funds for the purpose of covering the losses of such creditor or shareholder on its investments in such company or ensuring that the amount that such claimant receives on a claim is more than such claimant is entitled to receive on such claim under the Bankruptcy Code. The United States Government shall not coordinate with or participate in any effort involving any foreign or multi-national entity to use foreign or multi-national resources to circumvent the purposes of this title.

(b) **REESTABLISHING THE FEDERAL RESERVE LENDER OF LAST RESORT FUNCTION.**—

(1) **RULEMAKING REQUIRED.**—Notwithstanding any provision of this Act or any other provision of law, the Board of Governors, in consultation with the Secretary, shall, not later than 12 months after the date of enactment of this Act, issue rules that shall govern the creation of any emergency stabilization actions by the Board of Governors.

(2) **REQUIREMENTS.**—At a minimum, rules required under this subsection shall—

(A) prescribe under what circumstances the program may and may not be used in the future;

(B) prescribe how the program shall ensure that it will only be used by solvent companies and will not be used to prevent failure of otherwise failing firms;

(C) determine what type of collateral the Board of Governors will accept against emergency lending to ensure that all lending is done against good collateral;

(D) prescribe how much that collateral will be discounted in order to ensure against taxpayer losses;

(E) address how the Board of Governors and the Secretary shall ensure that the program does not allocate credit or artificially prop up certain segments of the economy;

(F) address how the Board of Governors will transfer any assets associated with losses to the lending program to the Secretary to ensure that losses from emergency lending do not lead to inflationary pressures;

(G) establish procedures by which the Board of Governors would modify and change such rules to ensure a proper notice and comment period, including publicly documenting the need for the rule change; and

(H) include any other factors that the Board of Governors and the Secretary deem appropriate.

(c) **LIQUIDATION REQUIRED.**—All financial companies put into receivership under this title shall be liquidated within 2 years of being put into receivership. No taxpayer funds may be used

(1) to provide assistance to—

(A) a company that is in bankruptcy, in receivership under title II, or in any other insolvency proceeding; or

(B) any company that would otherwise need to be placed into receivership under Federal or State laws; or

(2) to prevent the liquidation of any financial company under this title.

(d) **RECOVERY OF FUNDS.**—All funds expended in the liquidation of a financial company under this title shall be recovered from the disposition of assets of such financial company.

(e) **NO LOSSES TO TAXPAYERS.**—Taxpayers shall bear no losses from the exercise of any authority under this title.

(f) **NO FDIC BAILOUTS.**—Section 13(c)(4)(G) of the Federal Deposit Insurance Act (12 U.S.C. 1823 (c)(4)(G)) is amended—

(1) in clause (i)—

(A) in subclause (I), by inserting “for which the Corporation has been appointed receiver” before “would have serious”; and

(B) in the undesignated matter following subclause (II), by inserting “for the winding up of the insured depository institution for which the Corporation has been appointed receiver” after “provide assistance under this section”

**SA 3831.** Mr. SHELBY submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail,” to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

Strike title X and insert the following:

**TITLE X—BUREAU OF CONSUMER FINANCIAL PROTECTION**

**SEC. 1001. SHORT TITLE.**

This title may be cited as the “Consumer Financial Protection Act of 2010”.

**SEC. 1002. DEFINITIONS.**

Except as otherwise provided in this title, for purposes of this title, the following definitions shall apply:

(1) **AFFILIATE.**—The term “affiliate” means any person that controls, is controlled by, or is under common control with another person.

(2) **BUREAU.**—The term “Bureau” means the Bureau of Consumer Financial Protection.

(3) **BUSINESS OF INSURANCE.**—The term “business of insurance” means the writing of insurance or the reinsuring of risks by an insurer, including all acts necessary to such writing or reinsuring and the activities relating to the writing of insurance or the reinsuring of risks conducted by persons who act as, or are, officers, directors, agents, or employees of insurers or who are other persons authorized to act on behalf of such persons.

(4) **CONSUMER.**—The term “consumer” means an individual or an agent, trustee, or representative acting on behalf of an individual.

(5) **CONSUMER FINANCIAL PRODUCT OR SERVICE.**—The term “consumer financial product or service” means any financial product or service that is described in one or more categories under—

(A) paragraph (13) and is offered or provided for use by consumers primarily for personal, family, or household purposes; or

(B) clause (i), (iii), (ix), or (x) of paragraph (13)(A), and is delivered, offered, or provided in connection with a consumer financial

product or service referred to in subparagraph (A).

(6) **COVERED PERSON.**—The term “covered person” means—

(A) any person that engages in offering or providing a consumer financial product or service; and

(B) any affiliate of a person described in subparagraph (A) if such affiliate acts as a service provider to such person.

(7) **CREDIT.**—The term “credit” means the right granted by a person to a consumer to defer payment of a debt, incur debt and defer its payment, or purchase property or services and defer payment for such purchase.

(8) **DEPOSIT-TAKING ACTIVITY.**—The term “deposit-taking activity” means—

(A) the acceptance of deposits, maintenance of deposit accounts, or the provision of services related to the acceptance of deposits or the maintenance of deposit accounts;

(B) the acceptance of funds, the provision of other services related to the acceptance of funds, or the maintenance of member share accounts by a credit union; or

(C) the receipt of funds or the equivalent thereof, as the Bureau may determine by rule or order, received or held by a covered person (or an agent for a covered person) for the purpose of facilitating a payment or transferring funds or value of funds between a consumer and a third party.

(9) **DESIGNATED TRANSFER DATE.**—The term “designated transfer date” means the date established under section 1062.

(10) **DIRECTOR.**—The term “Director” means the Director of the Bureau.

(11) **ENUMERATED CONSUMER LAWS.**—The term “enumerated consumer laws” means—

(A) the Alternative Mortgage Transaction Parity Act of 1982 (12 U.S.C. 3801 et seq.);

(B) the Consumer Leasing Act of 1976 (15 U.S.C. 1667 et seq.);

(C) the Electronic Fund Transfer Act (15 U.S.C. 1693 et seq.);

(D) the Equal Credit Opportunity Act (15 U.S.C. 1691 et seq.);

(E) the Fair Credit Billing Act (15 U.S.C. 1666 et seq.);

(F) the Fair Credit Reporting Act (15 U.S.C. 1681 et seq.), except with respect to sections 615(e) and 628 of that Act (15 U.S.C. 1681m(e), 1681w);

(G) the Home Owners Protection Act of 1998 (12 U.S.C. 4901 et seq.);

(H) the Fair Debt Collection Practices Act (15 U.S.C. 1692 et seq.);

(I) subsections (c) through (f) of section 43 of the Federal Deposit Insurance Act (12 U.S.C. 1831t(c)–(f));

(J) sections 502 through 509 of the Gramm-Leach-Bliley Act (15 U.S.C. 6802–6809);

(K) the Home Mortgage Disclosure Act of 1975 (12 U.S.C. 2801 et seq.);

(L) the Home Ownership and Equity Protection Act of 1994 (15 U.S.C. 1601 note);

(M) the Real Estate Settlement Procedures Act of 1974 (12 U.S.C. 2601 et seq.);

(N) the S.A.F.E. Mortgage Licensing Act of 2008 (12 U.S.C. 5101 et seq.);

(O) the Truth in Lending Act (15 U.S.C. 1601 et seq.); and

(P) the Truth in Savings Act (12 U.S.C. 4301 et seq.).

(12) **FEDERAL CONSUMER FINANCIAL LAW.**—The term “Federal consumer financial law” means the provisions of this title, the enumerated consumer laws, the laws for which authorities are transferred under subtitles F and H, and any rule or order prescribed by the Bureau under this title, an enumerated consumer law, or pursuant to the authorities transferred under subtitles F and H.

(13) **FINANCIAL PRODUCT OR SERVICE.**—The term “financial product or service”—

(A) means—

(i) extending credit and servicing loans, including acquiring, purchasing, selling,

brokering, or other extensions of credit (other than solely extending commercial credit to a person who originates consumer credit transactions);

(ii) extending or brokering leases of personal or real property that are the functional equivalent of purchase finance arrangements, if—

(I) the lease is on a non-operating basis;

(II) the initial term of the lease is at least 90 days; and

(III) in the case of a lease involving real property, at the inception of the initial lease, the transaction is intended to result in ownership of the leased property to be transferred to the lessee, subject to standards prescribed by the Bureau;

(iii) providing real estate settlement services or performing appraisals of real estate or personal property;

(iv) engaging in deposit-taking activities, transmitting or exchanging funds, or otherwise acting as a custodian of funds or any financial instrument for use by or on behalf of a consumer;

(v) selling, providing, or issuing stored value or payment instruments, except that, in the case of a sale of, or transaction to reload, stored value, only if the seller exercises substantial control over the terms or conditions of the stored value provided to the consumer where, for purposes of this clause—

(I) a seller shall not be found to exercise substantial control over the terms or conditions of the stored value if the seller is not a party to the contract with the consumer for the stored value product, and another person is principally responsible for establishing the terms or conditions of the stored value; and

(II) advertising the nonfinancial goods or services of the seller on the stored value card or device is not in itself an exercise of substantial control over the terms or conditions;

(vi) providing check cashing, check collection, or check guaranty services;

(vii) providing payments or other financial data processing products or services to a consumer by any technological means, including processing or storing financial or banking data for any payment instrument, or through any payments systems or network used for processing payments data, including payments made through an online banking system or mobile telecommunications network, except that a person shall not be deemed to be a covered person with respect to financial data processing solely because the person—

(I) unknowingly or incidentally processes, stores, or transmits over the Internet, telephone line, mobile network, or any other mode of transmission, as part of a stream of other types of data, financial data in a manner that such data is undifferentiated from other types of data of the same form that the person processes, stores, or transmits;

(II) is a merchant, retailer, or seller of any nonfinancial good or service who engages in financial data processing by transmitting or storing payments data about a consumer exclusively for purpose of initiating payments instructions by the consumer to pay such person for the purchase of, or to complete a commercial transaction for, such nonfinancial good or service sold directly by such person to the consumer; or

(III) provides access to a host server to a person for purposes of enabling that person to establish and maintain a website;

(viii) providing financial advisory services to consumers on individual financial matters or relating to proprietary financial products or services (other than by publishing any bona fide newspaper, news magazine, or business or financial publication of general and regular circulation, including publishing

market data, news, or data analytics or investment information or recommendations that are not tailored to the individual needs of a particular consumer), including—

(I) providing credit counseling to any consumer; and

(II) providing services to assist a consumer with debt management or debt settlement, modifying the terms of any extension of credit, or avoiding foreclosure;

(ix) collecting, analyzing, maintaining, or providing consumer report information or other account information, including information relating to the credit history of consumers, used or expected to be used in connection with any decision regarding the offering or provision of a consumer financial product or service, except to the extent that—

(I) a person—

(aa) collects, analyzes, or maintains information that relates solely to the transactions between a consumer and such person; or

(bb) provides the information described in item (aa) to an affiliate of such person; and

(II) the information described in subclause (I)(aa) is not used by such person or affiliate in connection with any decision regarding the offering or provision of a consumer financial product or service to the consumer, other than credit described in section 1027(a)(2)(A);

(x) collecting debt related to any consumer financial product or service; and

(xi) such other financial product or service as may be defined by the Bureau, by regulation, for purposes of this title, if the Bureau finds that such financial product or service is—

(I) entered into or conducted as a subterfuge or with a purpose to evade any Federal consumer financial law; or

(II) permissible for a bank or for a financial holding company to offer or to provide under any provision of a Federal law or regulation applicable to a bank or a financial holding company, and has, or likely will have, a material impact on consumers; and

(B) does not include the business of insurance.

(14) FOREIGN EXCHANGE.—The term “foreign exchange” means the exchange, for compensation, of currency of the United States or of a foreign government for currency of another government.

(15) INSURED CREDIT UNION.—The term “insured credit union” has the same meaning as in section 101 of the Federal Credit Union Act (12 U.S.C. 1752).

(16) PAYMENT INSTRUMENT.—The term “payment instrument” means a check, draft, warrant, money order, traveler’s check, electronic instrument, or other instrument, payment of funds, or monetary value (other than currency).

(17) PERSON.—The term “person” means an individual, partnership, company, corporation, association (incorporated or unincorporated), trust, estate, cooperative organization, or other entity.

(18) PERSON REGULATED BY THE COMMODITY FUTURES TRADING COMMISSION.—The term “person regulated by the Commodity Futures Trading Commission” means any person that is registered, or required by statute or regulation to be registered, with the Commodity Futures Trading Commission, but only to the extent that the activities of such person are subject to the jurisdiction of the Commodity Futures Trading Commission under the Commodity Exchange Act.

(19) PERSON REGULATED BY THE COMMISSION.—The term “person regulated by the Commission” means a person who is—

(A) a broker or dealer that is required to be registered under the Securities Exchange Act of 1934;

(B) an investment adviser that is registered under the Investment Advisers Act of 1940;

(C) an investment company that is required to be registered under the Investment Company Act of 1940, and any company that has elected to be regulated as a business development company under that Act;

(D) a national securities exchange that is required to be registered under the Securities Exchange Act of 1934;

(E) a transfer agent that is required to be registered under the Securities Exchange Act of 1934;

(F) a clearing corporation that is required to be registered under the Securities Exchange Act of 1934;

(G) any self-regulatory organization that is required to be registered with the Commission;

(H) any nationally recognized statistical rating organization that is required to be registered with the Commission;

(I) any securities information processor that is required to be registered with the Commission;

(J) any municipal securities dealer that is required to be registered with the Commission;

(K) any other person that is required to be registered with the Commission under the Securities Exchange Act of 1934; and

(L) any employee, agent, or contractor acting on behalf of, registered with, or providing services to, any person described in any of subparagraphs (A) through (K), but only to the extent that any person described in any of subparagraphs (A) through (K), or the employee, agent, or contractor of such person, acts in a regulated capacity.

(20) PERSON REGULATED BY A STATE INSURANCE REGULATOR.—The term “person regulated by a State insurance regulator” means any person that is engaged in the business of insurance and subject to regulation by any State insurance regulator, but only to the extent that such person acts in such capacity.

(21) PERSON THAT PERFORMS INCOME TAX PREPARATION ACTIVITIES FOR CONSUMERS.—The term “person that performs income tax preparation activities for consumers” means—

(A) any tax return preparer (as defined in section 7701(a)(36) of the Internal Revenue Code of 1986), regardless of whether compensated, but only to the extent that the person acts in such capacity;

(B) any person regulated by the Secretary under section 330 of title 31, United States Code, but only to the extent that the person acts in such capacity; and

(C) any authorized IRS e-file Providers (as defined for purposes of section 7216 of the Internal Revenue Code of 1986), but only to the extent that the person acts in such capacity.

(22) PRUDENTIAL REGULATOR.—The term “prudential regulator” means—

(A) in the case of an insured depository institution, the appropriate Federal banking agency, as that term is defined in section 3 of the Federal Deposit Insurance Act; and

(B) in the case of an insured credit union, the National Credit Union Administration.

(23) RELATED PERSON.—The term “related person”—

(A) shall apply only with respect to a covered person that is not a bank holding company (as that term is defined in section 2 of the Bank Holding Company Act of 1956), credit union, or depository institution;

(B) shall be deemed to mean a covered person for all purposes of any provision of Federal consumer financial law; and

(C) means—

(i) any director, officer, or employee charged with managerial responsibility for,

or controlling shareholder of, or agent for, such covered person;

(ii) any shareholder, consultant, joint venture partner, or other person, as determined by the Bureau (by rule or on a case-by-case basis) who materially participates in the conduct of the affairs of such covered person; and

(iii) any independent contractor (including any attorney, appraiser, or accountant) who knowingly or recklessly participates in any—

(I) violation of any provision of law or regulation; or

(II) breach of a fiduciary duty.

(24) SERVICE PROVIDER.—

(A) IN GENERAL.—The term “service provider” means any person that provides a material service to a covered person in connection with the offering or provision by such covered person of a consumer financial product or service, including a person that—

(i) participates in designing, operating, or maintaining the consumer financial product or service; or

(ii) processes transactions relating to the consumer financial product or service (other than unknowingly or incidentally transmitting or processing financial data in a manner that such data is undifferentiated from other types of data of the same form as the person transmits or processes).

(B) EXCEPTIONS.—The term “service provider” does not include a person solely by virtue of such person offering or providing to a covered person—

(i) a support service of a type provided to businesses generally or a similar ministerial service; or

(ii) time or space for an advertisement for a consumer financial product or service through print, newspaper, or electronic media.

(C) RULE OF CONSTRUCTION.—A person that is a service provider shall be deemed to be a covered person to the extent that such person engages in the offering or provision of its own consumer financial product or service.

(25) STATE.—The term “State” means any State, territory, or possession of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands, Guam, American Samoa, or the United States Virgin Islands or any federally recognized Indian tribe, as defined by the Secretary of the Interior under section 104(a) of the Federally Recognized Indian Tribe List Act of 1994 (25 U.S.C. 479a-1(a)).

(26) STORED VALUE.—The term “stored value” means funds or monetary value represented in any electronic format, whether or not specially encrypted, and stored or capable of storage on electronic media in such a way as to be retrievable and transferred electronically, and includes a prepaid debit card or product, or any other similar product, regardless of whether the amount of the funds or monetary value may be increased or reloaded.

(27) TRANSMITTING OR EXCHANGING FUNDS.—The term “transmitting or exchanging funds” means receiving currency, monetary value, or payment instruments from a consumer for the purpose of exchanging or transmitting the same by any means, including transmission by wire, facsimile, electronic transfer, courier, the Internet, or through bill payment services or through other businesses that facilitate third-party transfers within the United States or to or from the United States.

#### Subtitle A—Bureau of Consumer Financial Protection

##### SEC. 1011. ESTABLISHMENT OF THE BUREAU.

(a) BUREAU ESTABLISHED.—There is established in the Federal Reserve System the Bu-

reau of Consumer Financial Protection, which shall regulate the offering and provision of consumer financial products or services under the Federal consumer financial laws.

(b) DIRECTOR AND DEPUTY DIRECTOR.—

(1) IN GENERAL.—There is established the position of the Director, who shall serve as the head of the Bureau.

(2) APPOINTMENT.—Subject to paragraph (3), the Director shall be appointed by the President, by and with the advice and consent of the Senate.

(3) QUALIFICATION.—The President shall nominate the Director from among individuals who are citizens of the United States.

(4) COMPENSATION.—The Director shall be compensated at the rate prescribed for level II of the Executive Schedule under section 5313 of title 5, United States Code.

(5) DEPUTY DIRECTOR.—There is established the position of Deputy Director, who shall—

(A) be appointed by the Director; and  
(B) serve as acting Director in the absence or unavailability of the Director.

(c) TERM.—

(1) IN GENERAL.—The Director shall serve for a term of 5 years.

(2) EXPIRATION OF TERM.—An individual may serve as Director after the expiration of the term for which appointed, until a successor has been appointed and qualified.

(3) REMOVAL FOR CAUSE.—The President may remove the Director for inefficiency, neglect of duty, or malfeasance in office.

(4) SERVICE RESTRICTION.—No Director or Deputy Director may hold any office, position, or employment in any Federal reserve bank, Federal home loan bank, covered person, or service provider during the period of service of such person as Director or Deputy Director.

(e) OFFICES.—The principal office of the Bureau shall be in the District of Columbia. The Director may establish regional offices of the Bureau, including in cities in which the Federal reserve banks, or branches of such banks, are located, in order to carry out the responsibilities assigned to the Bureau under the Federal consumer financial laws.

##### SEC. 1012. EXECUTIVE AND ADMINISTRATIVE POWERS.

(a) POWERS OF THE BUREAU.—The Bureau is authorized to establish the general policies of the Bureau with respect to all executive and administrative functions, including—

(1) the establishment of rules for conducting the general business of the Bureau, in a manner not inconsistent with this title;

(2) to bind the Bureau and enter into contracts;

(3) directing the establishment and maintenance of divisions or other offices within the Bureau, in order to carry out the responsibilities under the Federal consumer financial laws, and to satisfy the requirements of other applicable law;

(4) to coordinate and oversee the operation of all administrative, enforcement, and research activities of the Bureau;

(5) to adopt and use a seal;

(6) to determine the character of and the necessity for the obligations and expenditures of the Bureau;

(7) the appointment and supervision of personnel employed by the Bureau;

(8) the distribution of business among personnel appointed and supervised by the Director and among administrative units of the Bureau;

(9) the use and expenditure of funds;

(10) implementing the Federal consumer financial laws through rules, orders, guidance, interpretations, statements of policy, examinations, and enforcement actions; and

(11) performing such other functions as may be authorized or required by law.

(b) DELEGATION OF AUTHORITY.—The Director of the Bureau may delegate to any duly

authorized employee, representative, or agent any power vested in the Bureau by law.

(c) AUTONOMY OF THE BUREAU.—

(1) COORDINATION WITH THE BOARD OF GOVERNORS.—Notwithstanding section 18 of the Federal Trade Commission Act (15 U.S.C. 57a) and any other provision of law applicable to the supervision or examination of persons with respect to Federal consumer financial laws, the Board of Governors may delegate to the Bureau the authorities to examine persons subject to the jurisdiction of the Board of Governors for compliance with the Federal consumer financial laws.

(2) AUTONOMY.—Notwithstanding the authorities granted to the Board of Governors under the Federal Reserve Act, the Board of Governors may not—

(A) intervene in any matter or proceeding before the Director, including examinations or enforcement actions, unless otherwise specifically provided by law;

(B) appoint, direct, or remove any officer or employee of the Bureau; or

(C) merge or consolidate the Bureau, or any of the functions or responsibilities of the Bureau, with any division or office of the Board of Governors or the Federal reserve banks.

(3) RULES AND ORDERS.—No rule or order of the Bureau shall be subject to approval or review by the Board of Governors. The Board of Governors may not delay or prevent the issuance of any rule or order of the Bureau.

(4) RECOMMENDATIONS AND TESTIMONY.—No officer or agency of the United States shall have any authority to require the Director or any other officer of the Bureau to submit legislative recommendations, or testimony or comments on legislation, to any officer or agency of the United States for approval, comments, or review prior to the submission of such recommendations, testimony, or comments to the Congress, if such recommendations, testimony, or comments to the Congress include a statement indicating that the views expressed therein are those of the Director or such officer, and do not necessarily reflect the views of the Board of Governors or the President.

##### SEC. 1013. ADMINISTRATION.

(a) PERSONNEL.—

(1) APPOINTMENT.—

(A) IN GENERAL.—The Director may fix the number of, and appoint and direct, all employees of the Bureau.

(B) EMPLOYEES OF THE BUREAU.—The Director is authorized to employ attorneys, compliance examiners, compliance supervision analysts, economists, statisticians, and other employees as may be deemed necessary to conduct the business of the Bureau. Notwithstanding any other provision of law, all such employees shall be appointed and compensated on terms and conditions that are consistent with the terms and conditions set forth in section 11(l) of the Federal Reserve Act (12 U.S.C. 248(l)).

(2) COMPENSATION.—The Director shall at all times provide compensation and benefits to each class of employees that, at a minimum, are equivalent to the compensation and benefits then being provided by the Board of Governors for the corresponding class of employees.

(b) SPECIFIC FUNCTIONAL UNITS.—

(1) RESEARCH.—The Director shall establish a unit whose functions shall include researching, analyzing, and reporting on—

(A) developments in markets for consumer financial products or services, including market areas of alternative consumer financial products or services with high growth rates and areas of risk to consumers;

(B) access to fair and affordable credit for traditionally underserved communities;

(C) consumer awareness, understanding, and use of disclosures and communications regarding consumer financial products or services;

(D) consumer awareness and understanding of costs, risks, and benefits of consumer financial products or services; and

(E) consumer behavior with respect to consumer financial products or services.

(2) **COMMUNITY AFFAIRS.**—The Director shall establish a unit whose functions shall include providing information, guidance, and technical assistance regarding the offering and provision of consumer financial products or services to traditionally underserved consumers and communities.

(3) **COLLECTING AND TRACKING COMPLAINTS.**—

(A) **IN GENERAL.**—The Director shall establish a unit whose functions shall include establishing a single, toll-free telephone number, a website, and a database to facilitate the centralized collection of, monitoring of, and response to consumer complaints regarding consumer financial products or services. The Director shall coordinate with other Federal agencies to route complaints to other Federal regulators, where appropriate.

(B) **ROUTING CALLS TO STATES.**—To the extent practicable, State agencies may receive appropriate complaints from the systems established under subparagraph (A), if—

(i) the State agency system has the functional capacity to receive calls or electronic reports routed by the Bureau systems; and

(ii) the State agency has satisfied any conditions of participation in the system that the Bureau may establish, including treatment of personally identifiable information and sharing of information on complaint resolution or related compliance procedures and resources.

(C) **REPORTS TO THE CONGRESS.**—The Director shall present an annual report to Congress not later than March 31 of each year on the complaints received by the Bureau in the prior year regarding consumer financial products and services. Such report shall include information and analysis about complaint numbers, complaint types, and, where applicable, information about resolution of complaints.

(D) **DATA SHARING REQUIRED.**—To facilitate preparation of the reports required under subparagraph (C), supervision and enforcement activities, and monitoring of the market for consumer financial products and services, the Bureau shall share consumer complaint information with prudential regulators, other Federal agencies, and State agencies, consistent with Federal law applicable to personally identifiable information. The prudential regulators and other Federal agencies shall share data relating to consumer complaints regarding consumer financial products and services with the Bureau, consistent with Federal law applicable to personally identifiable information.

(C) **OFFICE OF FAIR LENDING AND EQUAL OPPORTUNITY.**—

(1) **ESTABLISHMENT.**—The Director shall establish within the Bureau the Office of Fair Lending and Equal Opportunity.

(2) **FUNCTIONS.**—The Office of Fair Lending and Equal Opportunity shall have such powers and duties as the Director may delegate to the Office, including—

(A) providing oversight and enforcement of Federal laws intended to ensure the fair, equitable, and nondiscriminatory access to credit for both individuals and communities that are enforced by the Bureau, including the Equal Credit Opportunity Act and the Home Mortgage Disclosure Act;

(B) coordinating fair lending and fair housing efforts of the Bureau with other Federal agencies and State regulators, as appropriate, to promote consistent, efficient, and

effective enforcement of Federal fair lending laws;

(C) working with private industry, fair lending, civil rights, consumer and community advocates on the promotion of fair lending compliance and education; and

(D) providing annual reports to Congress on the efforts of the Bureau to fulfill its fair lending mandate.

(3) **ADMINISTRATION OF OFFICE.**—There is established the position of Assistant Director of the Bureau for Fair Lending and Equal Opportunity, who—

(A) shall be appointed by the Director; and

(B) shall carry out such duties as the Director may delegate to such Assistant Director.

(4) **OFFICE OF FINANCIAL LITERACY.**—

(1) **ESTABLISHMENT.**—The Director shall establish an Office of Financial Literacy, which shall be responsible for developing and implementing initiatives intended to educate and empower consumers to make better informed financial decisions.

(2) **OTHER DUTIES.**—The Office of Financial Literacy shall develop and implement a strategy to improve the financial literacy of consumers that includes measurable goals and objectives, in consultation with the Financial Literacy and Education Commission, consistent with the National Strategy for Financial Education, through activities including providing opportunities for consumers to access—

(A) financial counseling;

(B) information to assist with the evaluation of credit products and the understanding of credit histories and scores;

(C) savings, borrowing, and other services found at mainstream financial institutions;

(D) activities intended to—

(i) prepare the consumer for educational expenses and the submission of financial aid applications, and other major purchases;

(ii) reduce debt; and

(iii) improve the financial situation of the consumer;

(E) assistance in developing long-term savings strategies; and

(F) wealth building and financial services during the preparation process to claim earned income tax credits and Federal benefits.

(3) **COORDINATION.**—The Office of Financial Literacy shall coordinate with other units within the Bureau in carrying out its functions, including—

(A) working with the Community Affairs Office to implement the strategy to improve financial literacy of consumers; and

(B) working with the research unit established by the Director to conduct research related to consumer financial education and counseling.

(4) **REPORT.**—Not later than 24 months after the designated transfer date, and annually thereafter, the Director shall submit a report on its financial literacy activities and strategy to improve financial literacy of consumers to—

(A) the Committee on Banking, Housing, and Urban Affairs of the Senate; and

(B) the Committee on Financial Services of the House of Representatives.

(5) **MEMBERSHIP IN FINANCIAL LITERACY AND EDUCATION COMMISSION.**—Section 513(c)(1) of the Financial Literacy and Education Improvement Act (20 U.S.C. 9702(c)(1)) is amended—

(A) in subparagraph (B), by striking “and” at the end;

(B) by redesignating subparagraph (C) as subparagraph (D); and

(C) by inserting after subparagraph (B) the following new subparagraph:

“(C) the Director of the Bureau of Consumer Financial Protection; and”.

(6) **CONFORMING AMENDMENT.**—Section 513(d) of the Financial Literacy and Education Improvement Act (20 U.S.C. 9702(d)) is amended by adding at the end the following: “The Director of the Bureau of Consumer Financial Protection shall serve as the Vice Chairman.”.

**SEC. 1014. CONSUMER ADVISORY BOARD.**

(a) **ESTABLISHMENT REQUIRED.**—The Director shall establish a Consumer Advisory Board to advise and consult with the Bureau in the exercise of its functions under the Federal consumer financial laws, and to provide information on emerging practices in the consumer financial products or services industry, including regional trends, concerns, and other relevant information.

(b) **MEMBERSHIP.**—In appointing the members of the Consumer Advisory Board, the Director shall seek to assemble experts in consumer protection, financial services, community development, fair lending, and consumer financial products or services and seek representation of the interests of covered persons and consumers, without regard to party affiliation. Not fewer than 6 members shall be appointed upon the recommendation of the regional Federal Reserve Bank Presidents, on a rotating basis.

(c) **MEETINGS.**—The Consumer Advisory Board shall meet from time to time at the call of the Director, but, at a minimum, shall meet at least twice in each year.

(d) **COMPENSATION AND TRAVEL EXPENSES.**—Members of the Consumer Advisory Board who are not full-time employees of the United States shall—

(1) be entitled to receive compensation at a rate fixed by the Director while attending meetings of the Consumer Advisory Board, including travel time; and

(2) be allowed travel expenses, including transportation and subsistence, while away from their homes or regular places of business.

**SEC. 1015. COORDINATION.**

The Bureau shall coordinate with the Commission, the Commodity Futures Trading Commission, and other Federal agencies and State regulators, as appropriate, to promote consistent regulatory treatment of consumer financial and investment products and services.

**SEC. 1016. APPEARANCES BEFORE AND REPORTS TO CONGRESS.**

(a) **APPEARANCES BEFORE CONGRESS.**—The Director of the Bureau shall appear before the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives at semi-annual hearings regarding the reports required under subsection (b).

(b) **REPORTS REQUIRED.**—The Bureau shall, concurrent with each semi-annual hearing referred to in subsection (a), prepare and submit to the President and to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives, a report, beginning with the session following the designated transfer date.

(c) **CONTENTS.**—The reports required by subsection (b) shall include—

(1) a discussion of the significant problems faced by consumers in shopping for or obtaining consumer financial products or services;

(2) a justification of the budget request of the previous year;

(3) a list of the significant rules and orders adopted by the Bureau, as well as other significant initiatives conducted by the Bureau, during the preceding year and the plan of the Bureau for rules, orders, or other initiatives to be undertaken during the upcoming period;

(4) an analysis of complaints about consumer financial products or services that the Bureau has received and collected in its central database on complaints during the preceding year;

(5) a list, with a brief statement of the issues, of the public supervisory and enforcement actions to which the Bureau was a party during the preceding year;

(6) the actions taken regarding rules, orders, and supervisory actions with respect to covered persons which are not credit unions or depository institutions;

(7) an assessment of significant actions by State attorneys general or State regulators relating to Federal consumer financial law; and

(8) an analysis of the efforts of the Bureau to fulfill the fair lending mission of the Bureau.

#### SEC. 1017. FUNDING; PENALTIES AND FINES.

(a) TRANSFER OF FUNDS FROM BOARD OF GOVERNORS.—

(1) IN GENERAL.—Each year (or quarter of such year), beginning on the designated transfer date, and each quarter thereafter, the Board of Governors shall transfer to the Bureau from the combined earnings of the Federal Reserve System, the amount determined by the Director to be reasonably necessary to carry out the authorities of the Bureau under Federal consumer financial law, taking into account such other sums made available to the Bureau from the preceding year (or quarter of such year).

(2) FUNDING CAP.—

(A) IN GENERAL.—Notwithstanding paragraph (1), and in accordance with this paragraph, the amount that shall be transferred to the Bureau in each fiscal year shall not exceed a fixed percentage of the total operating expenses of the Federal Reserve System, as reported in the Annual Report, 2009, of the Board of Governors, equal to—

(i) 10 percent of such expenses in fiscal year 2011;

(ii) 11 percent of such expenses in fiscal year 2012; and

(iii) 12 percent of such expenses in fiscal year 2013, and in each year thereafter.

(B) AMOUNT ADJUSTED FOR INFLATION.—The dollar amount referred to in subparagraph (A)(iii) shall be adjusted annually, using the percent by which the average urban consumer price index for the quarter preceding the date of the payment differs from the average of that index for the same quarter in the prior year.

(3) TRANSITION PERIOD.—Beginning on the date of enactment of this Act and until the designated transfer date, the Board of Governors shall transfer to the Bureau the amount estimated by the Secretary needed to carry out the authorities granted to the Bureau under Federal consumer financial law, from the date of enactment of this Act until the designated transfer date.

(4) BUDGET AND FINANCIAL MANAGEMENT.—

(A) FINANCIAL OPERATING PLANS AND FORECASTS.—The Director shall provide to the Director of the Office of Management and Budget copies of the financial operating plans and forecasts of the Director, as prepared by the Director in the ordinary course of the operations of the Bureau, and copies of the quarterly reports of the financial condition and results of operations of the Bureau, as prepared by the Director in the ordinary course of the operations of the Bureau.

(B) FINANCIAL STATEMENTS.—The Bureau shall prepare annually a statement of—

(i) assets and liabilities and surplus or deficit;

(ii) income and expenses; and

(iii) sources and application of funds.

(C) FINANCIAL MANAGEMENT SYSTEMS.—The Bureau shall implement and maintain finan-

cial management systems that comply substantially with Federal financial management systems requirements and applicable Federal accounting standards.

(D) ASSERTION OF INTERNAL CONTROLS.—The Director shall provide to the Comptroller General of the United States an assertion as to the effectiveness of the internal controls that apply to financial reporting by the Bureau, using the standards established in section 3512(c) of title 31, United States Code.

(E) RULE OF CONSTRUCTION.—This subsection may not be construed as implying any obligation on the part of the Director to consult with or obtain the consent or approval of the Director of the Office of Management and Budget with respect to any report, plan, forecast, or other information referred to in subparagraph (A) or any jurisdiction or oversight over the affairs or operations of the Bureau.

(5) AUDIT OF THE BUREAU.—

(A) IN GENERAL.—The Comptroller General shall annually audit the financial transactions of the Bureau in accordance with the United States generally accepted government auditing standards, as may be prescribed by the Comptroller General of the United States. The audit shall be conducted at the place or places where accounts of the Bureau are normally kept. The representatives of the Government Accountability Office shall have access to the personnel and to all books, accounts, documents, papers, records (including electronic records), reports, files, and all other papers, automated data, things, or property belonging to or under the control of or used or employed by the Bureau pertaining to its financial transactions and necessary to facilitate the audit, and such representatives shall be afforded full facilities for verifying transactions with the balances or securities held by depositories, fiscal agents, and custodians. All such books, accounts, documents, records, reports, files, papers, and property of the Bureau shall remain in possession and custody of the Bureau. The Comptroller General may obtain and duplicate any such books, accounts, documents, records, working papers, automated data and files, or other information relevant to such audit without cost to the Comptroller General, and the right of access of the Comptroller General to such information shall be enforceable pursuant to section 716(c) of title 31, United States Code.

(B) REPORT.—The Comptroller General shall submit to the Congress a report of each annual audit conducted under this subsection. The report to the Congress shall set forth the scope of the audit and shall include the statement of assets and liabilities and surplus or deficit, the statement of income and expenses, the statement of sources and application of funds, and such comments and information as may be deemed necessary to inform Congress of the financial operations and condition of the Bureau, together with such recommendations with respect thereto as the Comptroller General may deem advisable. A copy of each report shall be furnished to the President and to the Bureau at the time submitted to the Congress.

(C) ASSISTANCE AND COSTS.—For the purpose of conducting an audit under this subsection, the Comptroller General may, in the discretion of the Comptroller General, employ by contract, without regard to section 3709 of the Revised Statutes of the United States (41 U.S.C. 5), professional services of firms and organizations of certified public accountants for temporary periods or for special purposes. Upon the request of the Comptroller General, the Director of the Bureau shall transfer to the Government Accountability Office from funds available, the amount requested by the Comptroller General to cover the full costs of any audit and

report conducted by the Comptroller General. The Comptroller General shall credit funds transferred to the account established for salaries and expenses of the Government Accountability Office, and such amount shall be available upon receipt and without fiscal year limitation to cover the full costs of the audit and report.

(b) CONSUMER FINANCIAL PROTECTION FUND.—

(1) SEPARATE FUND IN FEDERAL RESERVE BOARD ESTABLISHED.—There is established in the Federal Reserve Board a separate fund, to be known as the “Consumer Financial Protection Fund” (referred to in this section as the “Bureau Fund”).

(2) FUND RECEIPTS.—All amounts transferred to the Bureau under subsection (a) shall be deposited into the Bureau Fund.

(3) INVESTMENT AUTHORITY.—

(A) AMOUNTS IN BUREAU FUND MAY BE INVESTED.—The Bureau may request the Board of Governors to invest the portion of the Bureau Fund that is not, in the judgment of the Bureau, required to meet the current needs of the Bureau.

(B) ELIGIBLE INVESTMENTS.—Investments authorized by this paragraph shall be made by the Board of Governors in obligations of the United States or obligations that are guaranteed as to principal and interest by the United States, with maturities suitable to the needs of the Bureau Fund, as determined by the Bureau.

(C) INTEREST AND PROCEEDS CREDITED.—The interest on, and the proceeds from the sale or redemption of, any obligations held in the Bureau Fund shall be credited to the Bureau Fund.

(c) USE OF FUNDS.—

(1) IN GENERAL.—Funds obtained by, transferred to, or credited to the Bureau Fund shall be immediately available to the Bureau and under the control of the Director, and shall remain available until expended, to pay the expenses of the Bureau in carrying out its duties and responsibilities. The compensation of the Director and other employees of the Bureau and all other expenses thereof may be paid from, obtained by, transferred to, or credited to the Bureau Fund under this section.

(2) FUNDS THAT ARE NOT GOVERNMENT FUNDS.—Funds obtained by or transferred to the Bureau Fund shall not be construed to be Government funds or appropriated monies.

(3) AMOUNTS NOT SUBJECT TO APPORTIONMENT.—Notwithstanding any other provision of law, amounts in the Bureau Fund and in the Civil Penalty Fund established under subsection (d) shall not be subject to apportionment for purposes of chapter 15 of title 31, United States Code, or under any other authority.

(d) PENALTIES AND FINES.—

(1) ESTABLISHMENT OF VICTIMS RELIEF FUND.—There is established in the Federal Reserve Board a fund to be known as the “Consumer Financial Protection Civil Penalty Fund” (referred to in this subsection as the “Civil Penalty Fund”). If the Bureau obtains a civil penalty against any person in any judicial or administrative action under Federal consumer financial laws, the Bureau shall deposit into the Civil Penalty Fund, the amount of the penalty collected.

(2) PAYMENT TO VICTIMS.—Amounts in the Civil Penalty Fund shall be available to the Bureau, without fiscal year limitation, for payments to the victims of activities for which civil penalties have been imposed under the Federal consumer financial laws. To the extent such victims cannot be located or such payments are otherwise not practicable, the Bureau may use such funds for the purpose of consumer education and financial literacy programs.

**SEC. 1018. EFFECTIVE DATE.**

This subtitle shall become effective on the date of enactment of this Act.

**Subtitle B—General Powers of the Bureau****SEC. 1021. PURPOSE, OBJECTIVES, AND FUNCTIONS.**

(a) **PURPOSE.**—The Bureau shall seek to implement and, where applicable, enforce Federal consumer financial law consistently for the purpose of ensuring that markets for consumer financial products and services are fair, transparent, and competitive.

(b) **OBJECTIVES.**—The Bureau is authorized to exercise its authorities under Federal consumer financial law for the purposes of ensuring that, with respect to consumer financial products and services—

(1) consumers are provided with timely and understandable information to make responsible decisions about financial transactions;

(2) consumers are protected from unfair, deceptive, or abusive acts and practices and from discrimination;

(3) outdated, unnecessary, or unduly burdensome regulations are regularly identified and addressed in order to reduce unwarranted regulatory burdens;

(4) Federal consumer financial law is enforced consistently, without regard to the status of a person as a depository institution, in order to promote fair competition; and

(5) markets for consumer financial products and services operate transparently and efficiently to facilitate access and innovation.

(c) **FUNCTIONS.**—The primary functions of the Bureau are—

(1) conducting financial education programs;

(2) collecting, investigating, and responding to consumer complaints;

(3) collecting, researching, monitoring, and publishing information relevant to the functioning of markets for consumer financial products and services to identify risks to consumers and the proper functioning of such markets;

(4) subject to sections 1024 through 1026, supervising covered persons for compliance with Federal consumer financial law, and taking appropriate enforcement action to address violations of Federal consumer financial law;

(5) issuing rules, orders, and guidance implementing Federal consumer financial law; and

(6) performing such support activities as may be necessary or useful to facilitate the other functions of the Bureau.

**SEC. 1022. RULEMAKING AUTHORITY.**

(a) **IN GENERAL.**—The Bureau is authorized to exercise its authorities under Federal consumer financial law to administer, enforce, and otherwise implement the provisions of Federal consumer financial law.

(b) **RULEMAKING, ORDERS, AND GUIDANCE.**—

(1) **GENERAL AUTHORITY.**—The Director may prescribe rules and issue orders and guidance, as may be necessary or appropriate to enable the Bureau to administer and carry out the purposes and objectives of the Federal consumer financial laws, and to prevent evasions thereof.

(2) **STANDARDS FOR RULEMAKING.**—In prescribing a rule under the Federal consumer financial laws—

(A) the Bureau shall consider the potential benefits and costs to consumers and covered persons, including the potential reduction of access by consumers to consumer financial products or services resulting from such rule;

(B) the Bureau shall consult with the appropriate prudential regulators or other Federal agencies prior to proposing a rule and during the comment process regarding con-

sistency with prudential, market, or systemic objectives administered by such agencies; and

(C) if, during the consultation process described in subparagraph (B), a prudential regulator provides the Bureau with a written objection to the proposed rule of the Bureau or a portion thereof, the Bureau shall include in the adopting release a description of the objection and the basis for the Bureau decision, if any, regarding such objection, except that nothing in this clause shall be construed as altering or limiting the procedures under section 1023 that may apply to any rule prescribed by the Bureau.

(3) **EXEMPTIONS.**—

(A) **IN GENERAL.**—The Bureau, by rule, may conditionally or unconditionally exempt any class of covered persons, service providers, or consumer financial products or services, from any provision of this title, or from any rule issued under this title, as the Bureau determines necessary or appropriate to carry out the purposes and objectives of this title, taking into consideration the factors in subparagraph (B).

(B) **FACTORS.**—In issuing an exemption, as permitted under subparagraph (A), the Bureau shall, as appropriate, take into consideration—

(i) the total assets of the class of covered persons;

(ii) the volume of transactions involving consumer financial products or services in which the class of covered persons engages; and

(iii) existing provisions of law which are applicable to the consumer financial product or service and the extent to which such provisions provide consumers with adequate protections.

(4) **EXCLUSIVE RULEMAKING AUTHORITY.**—Notwithstanding any other provisions of Federal law, to the extent that a provision of Federal consumer financial law authorizes the Bureau and another Federal agency to issue regulations under that provision of law for purposes of assuring compliance with Federal consumer financial law and any regulations thereunder, the Bureau shall have the exclusive authority to prescribe rules subject to those provisions of law.

(c) **MONITORING.**—

(1) **IN GENERAL.**—In order to support its rulemaking and other functions, the Bureau shall monitor for risks to consumers in the offering or provision of consumer financial products or services, including developments in markets for such products or services.

(2) **CONSIDERATIONS.**—In allocating its resources to perform the monitoring required by this section, the Bureau may consider, among other factors—

(A) likely risks and costs to consumers associated with buying or using a type of consumer financial product or service;

(B) understanding by consumers of the risks of a type of consumer financial product or service;

(C) the legal protections applicable to the offering or provision of a consumer financial product or service, including the extent to which the law is likely to adequately protect consumers;

(D) rates of growth in the offering or provision of a consumer financial product or service;

(E) the extent, if any, to which the risks of a consumer financial product or service may disproportionately affect traditionally underserved consumers; or

(F) the types, number, and other pertinent characteristics of covered persons that offer or provide the consumer financial product or service.

(3) **REPORTS.**—The Bureau shall publish not fewer than 1 report of significant findings of its monitoring required by this subsection in

each calendar year, beginning with the first calendar year that begins at least 1 year after the designated transfer date.

(4) **CONFIDENTIALITY RULES.**—The Bureau shall prescribe rules regarding the confidential treatment of information obtained from persons in connection with the exercise of its authorities under Federal consumer financial law.

(A) **ACCESS BY THE BUREAU TO REPORTS OF OTHER REGULATORS.**—

(i) **EXAMINATION AND FINANCIAL CONDITION REPORTS.**—Upon providing reasonable assurances of confidentiality, the Bureau shall have access to any report of examination or financial condition made by a prudential regulator or other Federal agency having jurisdiction over a covered person or service provider, and to all revisions made to any such report.

(ii) **PROVISION OF OTHER REPORTS TO THE BUREAU.**—In addition to the reports described in clause (i), a prudential regulator or other Federal agency having jurisdiction over a covered person or service provider may, in its discretion, furnish to the Bureau any other report or other confidential supervisory information concerning any insured depository institution, credit union, or other entity examined by such agency under authority of any provision of Federal law.

(B) **ACCESS BY OTHER REGULATORS TO REPORTS OF THE BUREAU.**—

(i) **EXAMINATION REPORTS.**—Upon providing reasonable assurances of confidentiality, a prudential regulator, a State regulator, or any other Federal agency having jurisdiction over a covered person or service provider shall have access to any report of examination made by the Bureau with respect to such person, and to all revisions made to any such report.

(ii) **PROVISION OF OTHER REPORTS TO OTHER REGULATORS.**—In addition to the reports described in clause (i), the Bureau may, in its discretion, furnish to a prudential regulator or other agency having jurisdiction over a covered person or service provider any other report or other confidential supervisory information concerning such person examined by the Bureau under the authority of any other provision of Federal law.

(5) **PRIVACY CONSIDERATIONS.**—In collecting information from any person, publicly releasing information held by the Bureau, or requiring covered persons to publicly report information, the Bureau shall take steps to ensure that proprietary, personal, or confidential consumer information that is protected from public disclosure under section 552(b) or 552a of title 5, United States Code, or any other provision of law, is not made public under this title.

(d) **ASSESSMENT OF SIGNIFICANT RULES.**—

(1) **IN GENERAL.**—The Bureau shall conduct an assessment of each significant rule or order adopted by the Bureau under Federal consumer financial law. The assessment shall address, among other relevant factors, the effectiveness of the rule or order in meeting the purposes and objectives of this title and the specific goals stated by the Bureau. The assessment shall reflect available evidence and any data that the Bureau reasonably may collect.

(2) **REPORTS.**—The Bureau shall publish a report of its assessment under this subsection not later than 5 years after the effective date of the subject rule or order.

(3) **PUBLIC COMMENT REQUIRED.**—Before publishing a report of its assessment, the Bureau shall invite public comment on recommendations for modifying, expanding, or eliminating the newly adopted significant rule or order.



**SEC. 1023. REVIEW OF BUREAU REGULATIONS.**

(a) REVIEW OF BUREAU REGULATIONS.—On the petition of a member agency of the Council, the Council may set aside a final regulation prescribed by the Bureau, or any provision thereof, if the Council decides, in accordance with subsection (c), that the regulation or provision would put the safety and soundness of the United States banking system or the stability of the financial system of the United States at risk.

**(b) PETITION.—**

(1) PROCEDURE.—An agency represented by a member of the Council may petition the Council, in writing, and in accordance with rules prescribed pursuant to subsection (f), to stay the effectiveness of, or set aside, a regulation if the member agency filing the petition—

(A) has in good faith attempted to work with the Bureau to resolve concerns regarding the effect of the rule on the safety and soundness of the United States banking system or the stability of the financial system of the United States; and

(B) files the petition with the Council not later than 10 days after the date on which the regulation has been

(C) published in the Federal Register.

(2) PUBLICATION.—Any petition filed with the Council under this section shall be published in the Federal Register and transmitted contemporaneously with filing to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives.

**(c) STAYS AND SET ASIDES.—****(1) STAY.—**

(A) IN GENERAL.—Upon the request of any member agency, the Chairperson of the Council may stay the effectiveness of a regulation for the purpose of allowing appropriate consideration of the petition by the Council.

(B) EXPIRATION.—A stay issued under this paragraph shall expire on the earlier of—

(i) 90 days after the date of filing of the petition under subsection (b); or

(ii) the date on which the Council makes a decision under paragraph (3).

(2) NO ADVERSE INFERENCE.—After the expiration of any stay imposed under this section, no inference shall be drawn regarding the validity or enforceability of a regulation which was the subject of the petition.

**(3) VOTE.—**

(A) IN GENERAL.—The decision to issue a stay of, or set aside, any regulation under this section shall be made only with the affirmative vote in accordance with subparagraph (B) of  $\frac{2}{3}$  of the members of the Council then serving.

(B) AUTHORIZATION TO VOTE.—A member of the Council may vote to stay the effectiveness of, or set aside, a final regulation prescribed by the Bureau only if the agency or department represented by that member has—

(i) considered any relevant information provided by the agency submitting the petition and by the Bureau; and

(ii) made an official determination, at a public meeting where applicable, that the regulation which is the subject of the petition would put the safety and soundness of the United States banking system or the stability of the financial system of the United States at risk.

**(4) DECISIONS TO SET ASIDE.—**

(A) EFFECT OF DECISION.—A decision by the Council to set aside a regulation prescribed by the Bureau, or provision thereof, shall render such regulation, or provision thereof, unenforceable.

(B) TIMELY ACTION REQUIRED.—The Council may not issue a decision to set aside a regulation, or provision thereof, which is the sub-

ject of a petition under this section after the expiration of the later of—

(i) 45 days following the date of filing of the petition, unless a stay is issued under paragraph (1); or

(ii) the expiration of a stay issued by the Council under this section.

(C) SEPARATE AUTHORITY.—The issuance of a stay under this section does not affect the authority of the Council to set aside a regulation.

(5) DISMISSAL DUE TO INACTION.—A petition under this section shall be deemed dismissed if the Council has not issued a decision to set aside a regulation, or provision thereof, within the period for timely action under paragraph (4)(B).

(6) PUBLICATION OF DECISION.—Any decision under this subsection to issue a stay of, or set aside, a regulation or provision thereof shall be published by the Council in the Federal Register as soon as practicable after the decision is made, with an explanation of the reasons for the decision.

(7) RULEMAKING PROCEDURES INAPPLICABLE.—The notice and comment procedures under section 553 of title 5, United States Code, shall not apply to any decision under this section of the Council to issue a stay of, or set aside, a regulation.

(8) JUDICIAL REVIEW OF DECISIONS BY THE COUNCIL.—A decision by the Council to set aside a regulation prescribed by the Bureau, or provision thereof, shall be subject to review under chapter 7 of title 5, United States Code.

(d) APPLICATION OF OTHER LAW.—Nothing in this section shall be construed as altering, limiting, or restricting the application of any other provision of law, except as otherwise specifically provided in this section, including chapter 5 and chapter 7 of title 5, United States Code, to a regulation which is the subject of a petition filed under this section.

(e) SAVINGS CLAUSE.—Nothing in this section shall be construed as limiting or restricting the Bureau from engaging in a rulemaking in accordance with applicable law.

(f) IMPLEMENTING RULES.—The Council shall prescribe procedural rules to implement this section.

**SEC. 1024. SUPERVISION OF NONDEPOSITORY COVERED PERSONS.****(a) SCOPE OF COVERAGE.—**

(1) APPLICABILITY.—Notwithstanding any other provision of this title, and except as provided in paragraph (3), this section shall apply to any covered person who—

(A) offers or provides origination, brokerage, or servicing of loans secured by real estate for use by consumers primarily for personal, family, or household purposes, or loan modification or foreclosure relief services in connection with such loans; or

(B) is a larger participant of a market for other consumer financial products or services, as defined by rule in accordance with paragraph (2).

(2) RULEMAKING TO DEFINE COVERED PERSONS SUBJECT TO THIS SECTION.—The Bureau shall consult with the Federal Trade Commission prior to issuing a rule to define covered persons subject to this section, in accordance with paragraph (1)(B). The Bureau shall issue its initial rule within 1 year of the designated transfer date.

**(3) RULES OF CONSTRUCTION.—**

(A) CERTAIN PERSONS EXCLUDED.—This section shall not apply to persons described in section 1025(a) or 1026(a).

(B) ACTIVITY LEVELS.—For purposes of computing activity levels under paragraph (1) or rules issued thereunder, activities of affiliated companies (other than insured depository institutions or insured credit unions) shall be aggregated.

**(b) SUPERVISION.—**

(1) IN GENERAL.—The Bureau shall require reports and conduct examinations on a periodic basis of persons described in subsection (a) for purposes of—

(A) assessing compliance with the requirements of Federal consumer financial law;

(B) obtaining information about the activities and compliance systems or procedures of such person; and

(C) detecting and assessing risks to consumers and to markets for consumer financial products and services.

(2) RISK-BASED SUPERVISION PROGRAM.—The Bureau shall exercise its authority under paragraph (1) in a manner designed to ensure that such exercise, with respect to persons described in subsection (a), is based on the assessment by the Bureau of the risks posed to consumers in the relevant product markets and geographic markets, and taking into consideration, as applicable—

(A) the asset size of the covered person;

(B) the volume of transactions involving consumer financial products or services in which the covered person engages;

(C) the risks to consumers created by the provision of such consumer financial products or services;

(D) the extent to which such institutions are subject to oversight by State authorities for consumer protection; and

(E) any other factors that the Bureau determines to be relevant to a class of covered persons.

(3) COORDINATION.—To minimize regulatory burden, the Bureau shall coordinate its supervisory activities with the supervisory activities conducted by prudential regulators and the State bank regulatory authorities, including establishing their respective schedules for examining persons described in subsection (a) and requirements regarding reports to be submitted by such persons.

(4) USE OF EXISTING REPORTS.—The Bureau shall, to the fullest extent possible, use—

(A) reports pertaining to persons described in subsection (a) that have been provided or required to have been provided to a Federal or State agency; and

(B) information that has been reported publicly.

(5) PRESERVATION OF AUTHORITY.—Nothing in this title may be construed as limiting the authority of the Director to require reports from persons described in subsection (a), as permitted under paragraph (1), regarding information owned or under the control of such person, regardless of whether such information is maintained, stored, or processed by another person.

(6) REPORTS OF TAX LAW NONCOMPLIANCE.—The Bureau shall provide the Commissioner of Internal Revenue with any report of examination or related information identifying possible tax law noncompliance.

(7) REGISTRATION, RECORDKEEPING, AND OTHER REQUIREMENTS FOR CERTAIN PERSONS.—

(A) IN GENERAL.—The Bureau shall prescribe rules to facilitate supervision of persons described in subsection (a) and assessment and detection of risks to consumers.

**(B) REGISTRATION.—**

(i) IN GENERAL.—The Bureau shall prescribe rules regarding registration requirements for persons described in subsection (a).

(ii) EXCEPTION FOR RELATED PERSONS.—The Bureau may not impose requirements under this section regarding the registration of a related person.

(iii) REGISTRATION INFORMATION.—Subject to rules prescribed by the Bureau, the Bureau shall publicly disclose the registration information about persons described in subsection (a) to facilitate the ability of consumers to identify persons described in subsection (a) registered with the Bureau.

(C) RECORDKEEPING.—The Bureau may require a person described in subsection (a), to

generate, provide, or retain records for the purposes of facilitating supervision of such persons and assessing and detecting risks to consumers.

(D) REQUIREMENTS CONCERNING OBLIGATIONS.—The Bureau may prescribe rules regarding a person described in subsection (a), to ensure that such persons are legitimate entities and are able to perform their obligations to consumers. Such requirements may include background checks for principals, officers, directors, or key personnel and bonding or other appropriate financial requirements.

(E) CONSULTATION WITH STATE AGENCIES.—In developing and implementing requirements under this paragraph, the Bureau shall consult with State agencies regarding requirements or systems (including coordinated or combined systems for registration), where appropriate.

(C) EXCLUSIVE ENFORCEMENT AUTHORITY.—

(1) THE BUREAU TO HAVE EXCLUSIVE ENFORCEMENT AUTHORITY.—To the extent that Federal law authorizes the Bureau and another Federal agency to enforce Federal consumer financial law, the Bureau shall have exclusive authority to enforce that Federal consumer financial law with respect to any person described in subsection (a)(1)(B).

(2) REFERRAL.—Any Federal agency authorized to enforce a Federal consumer financial law described in paragraph (1) may recommend in writing to the Bureau that the Bureau initiate an enforcement proceeding, as the Bureau is authorized by that Federal law or by this title.

(3) COORDINATION WITH THE FEDERAL TRADE COMMISSION.—

(A) IN GENERAL.—The Bureau and the Federal Trade Commission shall coordinate enforcement actions for violations of Federal law regarding the offering or provision of consumer financial products or services by any covered person that is described in subsection (a)(1)(A), or service providers thereto. In carrying out this subparagraph, the agencies shall negotiate an agreement to establish procedures for such coordination, including procedures for notice to the other agency, where feasible, prior to initiating a civil action to enforce a Federal law regarding the offering or provision of consumer financial products or services.

(B) CIVIL ACTIONS.—Whenever a civil action has been filed by, or on behalf of, the Bureau or the Federal Trade Commission for any violation of any provision of Federal law described in subparagraph (A), or any regulation prescribed under such provision of law—

(i) the other agency may not, during the pendency of that action, institute a civil action under such provision of law against any defendant named in the complaint in such pending action for any violation alleged in the complaint; and

(ii) the Bureau or the Federal Trade Commission may intervene as a party in any such action brought by the other agency, and, upon intervening—

(I) be heard on all matters arising in such enforcement action; and

(II) file petitions for appeal in such actions.

(C) AGREEMENT TERMS.—The terms of any agreement negotiated under subparagraph (A) may modify or supersede the provisions of subparagraph (B).

(D) DEADLINE.—The agencies shall reach the agreement required under subparagraph (A) not later than 6 months after the designated transfer date.

(d) EXCLUSIVE RULEMAKING AND EXAMINATION AUTHORITY.—Notwithstanding any other provision of Federal law, to the extent that Federal law authorizes the Bureau and another Federal agency to issue regulations or guidance, conduct examinations, or re-

quire reports from a person described in subsection (a) under such law for purposes of assuring compliance with Federal consumer financial law and any regulations thereunder, the Bureau shall have the exclusive authority to prescribe rules, issue guidance, conduct examinations, require reports, or issue exemptions with regard to a person described in subsection (a), subject to those provisions of law.

(e) SERVICE PROVIDERS.—A service provider to a person described in subsection (a) shall be subject to the authority of the Bureau under this section, to the same extent as if such service provider were engaged in a service relationship with a bank, and the Bureau were an appropriate Federal banking agency under section 7(c) of the Bank Service Company Act (12 U.S.C. 1867(c)). In conducting any examination or requiring any report from a service provider subject to this subsection, the Bureau shall coordinate with the appropriate prudential regulator, as applicable.

(f) PRESERVATION OF FARM CREDIT ADMINISTRATION AUTHORITY.—No provision of this title may be construed as modifying, limiting, or otherwise affecting the authority of the Farm Credit Administration.

#### SEC. 1025. SUPERVISION OF VERY LARGE BANKS, SAVINGS ASSOCIATIONS, AND CREDIT UNIONS.

(a) SCOPE OF COVERAGE.—

(1) APPLICABILITY.—This section shall apply to any covered person that is—

(A) an insured depository institution with total assets of more than \$10,000,000,000 and any affiliate thereof; or

(B) an insured credit union with total assets of more than \$10,000,000,000 and any affiliate thereof.

(2) RULE OF CONSTRUCTION.—For purposes of determining total assets under this section and section 1026, the Bureau shall rely on the same regulations and interim methodologies specified in section 312(e).

(b) SUPERVISION.—

(1) IN GENERAL.—The Bureau shall require reports and conduct examinations on a periodic basis of persons described in subsection (a) for purposes of—

(A) assessing compliance with the requirements of Federal consumer financial laws;

(B) obtaining information about the activities and compliance systems or procedures of such persons; and

(C) detecting and assessing risks to consumers and to markets for consumer financial products and services.

(2) COORDINATION.—To minimize regulatory burden, the Bureau shall coordinate its supervisory activities with the supervisory activities conducted by prudential regulators and the State bank regulatory authorities, including establishing their respective schedules for examining such persons described in subsection (a) and requirements regarding reports to be submitted by such persons.

(3) USE OF EXISTING REPORTS.—The Bureau shall, to the fullest extent possible, use—

(A) reports pertaining to a person described in subsection (a) that have been provided or required to have been provided to a Federal or State agency; and

(B) information that has been reported publicly.

(4) PRESERVATION OF AUTHORITY.—Nothing in this title may be construed as limiting the authority of the Director to require reports from a person described in subsection (a), as permitted under paragraph (1), regarding information owned or under the control of such person, regardless of whether such information is maintained, stored, or processed by another person.

(5) REPORTS OF TAX LAW NONCOMPLIANCE.—The Bureau shall provide the Commissioner

of Internal Revenue with any report of examination or related information identifying possible tax law noncompliance.

(c) PRIMARY ENFORCEMENT AUTHORITY.—

(1) THE BUREAU TO HAVE PRIMARY ENFORCEMENT AUTHORITY.—To the extent that the Bureau and another Federal agency are authorized to enforce a Federal consumer financial law, the Bureau shall have primary authority to enforce that Federal consumer financial law with respect to any person described in subsection (a).

(2) REFERRAL.—Any Federal agency, other than the Federal Trade Commission, that is authorized to enforce a Federal consumer financial law may recommend, in writing, to the Bureau that the Bureau initiate an enforcement proceeding with respect to a person described in subsection (a), as the Bureau is authorized to do by that Federal consumer financial law.

(3) BACKUP ENFORCEMENT AUTHORITY OF OTHER FEDERAL AGENCY.—If the Bureau does not, before the end of the 120-day period beginning on the date on which the Bureau receives a recommendation under paragraph (2), initiate an enforcement proceeding, the other agency referred to in paragraph (2) may initiate an enforcement proceeding, as permitted by the subject provision of Federal law.

(d) SERVICE PROVIDERS.—A service provider to a person described in subsection (a) shall be subject to the authority of the Bureau under this section, to the same extent as if the Bureau were an appropriate Federal banking agency under section 7(c) of the Bank Service Company Act 12 U.S.C. 1867(c). In conducting any examination or requiring any report from a service provider subject to this subsection, the Bureau shall coordinate with the appropriate prudential regulator.

(e) SIMULTANEOUS AND COORDINATED SUPERVISORY ACTION.—

(1) EXAMINATIONS.—A prudential regulator and the Bureau shall, with respect to each insured depository institution, insured credit union, or other covered person described in subsection (a) that is supervised by the prudential regulator and the Bureau, respectively—

(A) coordinate the scheduling of examinations of the insured depository institution, insured credit union, or other covered person described in subsection (a);

(B) conduct simultaneous examinations of each insured depository institution, insured credit union, or other covered person described in subsection (a), unless such institution requests examinations to be conducted separately;

(C) share each draft report of examination with the other agency and permit the receiving agency a reasonable opportunity (which shall not be less than a period of 30 days after the date of receipt) to comment on the draft report before such report is made final; and

(D) prior to issuing a final report of examination or taking supervisory action, take into consideration concerns, if any, raised in the comments made by the other agency.

(2) COORDINATION WITH STATE BANK SUPERVISORS.—The Bureau shall pursue arrangements and agreements with State bank supervisors to coordinate examinations, consistent with paragraph (1).

(3) AVOIDANCE OF CONFLICT IN SUPERVISORY ACTION.—

(A) REQUEST.—If the proposed supervisory determinations of the Bureau and a prudential regulator (in this section referred to collectively as the “agencies”) are conflicting, an insured depository institution, insured credit union, or other covered person described in subsection (a) may request the agencies to coordinate and present a joint statement of coordinated supervisory action.

(B) JOINT STATEMENT.—The agencies shall provide a joint statement under subparagraph (A), not later than 30 days after the date of receipt of the request of the insured depository institution, credit union, or covered person described in subsection (a).

(4) APPEALS TO GOVERNING PANEL.—

(A) IN GENERAL.—If the agencies do not resolve the conflict or issue a joint statement required by subparagraph (B), or if either of the agencies takes or attempts to take any supervisory action relating to the request for the joint statement without the consent of the other agency, an insured depository institution, insured credit union, or other covered person described in subsection (a) may institute an appeal to a governing panel, as provided in this subsection, not later than 30 days after the expiration of the period during which a joint statement is required to be filed under paragraph (3)(B).

(B) COMPOSITION OF GOVERNING PANEL.—The governing panel for an appeal under this paragraph shall be composed of—

(i) a representative from the Bureau and a representative of the prudential regulator, both of whom—

(I) have not participated in the material supervisory determinations under appeal; and

(II) do not directly or indirectly report to the person who participated materially in the supervisory determinations under appeal; and

(ii) one individual representative, to be determined on a rotating basis, from among the Board of Governors, the Corporation, the National Credit Union Administration, and the Office of the Comptroller of the Currency, other than any agency involved in the subject dispute.

(C) CONDUCT OF APPEAL.—In an appeal under this paragraph—

(i) the insured depository institution, insured credit union, or other covered person described in subsection (a)—

(I) shall include in its appeal all the facts and legal arguments pertaining to the matter; and

(II) may, through counsel, employees, or representatives, appear before the governing panel in person or by telephone; and

(ii) the governing panel—

(I) may request the insured depository institution, insured credit union, or other covered person described in subsection (a), the Bureau, or the prudential regulator to produce additional information relevant to the appeal; and

(II) by a majority vote of its members, shall provide a final determination, in writing, not later than 30 days after the date of filing of an informationally complete appeal, or such longer period as the panel and the insured depository institution, insured credit union, or other covered person described in subsection (a) may jointly agree.

(D) PUBLIC AVAILABILITY OF DETERMINATIONS.—A governing panel shall publish all information contained in a determination by the governing panel, with appropriate redactions of information that would be subject to an exemption from disclosure under section 552 of title 5, United States Code.

(E) PROHIBITION AGAINST RETALIATION.—The Bureau and the prudential regulators shall prescribe rules to provide safeguards from retaliation against the insured depository institution, insured credit union, or other covered person described in subsection (a) instituting an appeal under this paragraph, as well as their officers and employees.

(F) LIMITATION.—The process provided in this paragraph shall not apply to a determination by a prudential regulator to appoint a conservator or receiver for an insured depository institution or a liquidating agent for an insured credit union, as the case

may be, or a decision to take action pursuant to section 38 of the Federal Deposit Insurance Act (12 U.S.C. 1831o) or section 212 of the Federal Credit Union Act (112 U.S.C. 1790a), as applicable.

(G) EFFECT ON OTHER AUTHORITY.—Nothing in this section shall modify or limit the authority of the Bureau to interpret, or take enforcement action under, any Federal consumer financial law.

**SEC. 1026. OTHER BANKS, SAVINGS ASSOCIATIONS, AND CREDIT UNIONS.**

(a) SCOPE OF COVERAGE.—This section shall apply to any covered person that is—

(1) an insured depository institution with total assets of \$10,000,000,000 or less; or

(2) an insured credit union with total assets of \$10,000,000,000 or less.

(b) REPORTS.—The Director may require reports from a person described in subsection (a), as necessary to support the role of the Bureau in implementing Federal consumer financial law, to support its examination activities under subsection (c), and to assess and detect risks to consumers and consumer financial markets.

(1) USE OF EXISTING REPORTS.—The Bureau shall, to the fullest extent possible, use—

(A) reports pertaining to a person described in subsection (a) that have been provided or required to have been provided to a Federal or State agency; and

(B) information that has been reported publicly.

(2) PRESERVATION OF AUTHORITY.—Nothing in this subsection may be construed as limiting the authority of the Director from requiring from a person described in subsection (a), as permitted under paragraph (1), information owned or under the control of such person, regardless of whether such information is maintained, stored, or processed by another person.

(3) REPORTS OF TAX LAW NONCOMPLIANCE.—The Bureau shall provide the Commissioner of Internal Revenue with any report of examination or related information identifying possible tax law noncompliance.

(c) EXAMINATIONS.—

(1) IN GENERAL.—The Bureau may, at its discretion, include examiners on a sampling basis of the examinations performed by the prudential regulator of persons described in subsection (a).

(2) AGENCY COORDINATION.—The prudential regulator shall—

(A) provide all reports, records, and documentation related to the examination process for any institution included in the sample referred to in paragraph (1) to the Bureau on a timely and continual basis;

(B) involve such Bureau examiner in the entire examination process for such person; and

(C) consider input of the Bureau concerning the scope of an examination, conduct of the examination, the contents of the examination report, the designation of matters requiring attention, and examination ratings.

(d) ENFORCEMENT.—

(1) IN GENERAL.—Except for requiring reports under subsection (b), the prudential regulator shall have exclusive authority to enforce compliance with respect to a person described in subsection (a).

(2) COORDINATION WITH PRUDENTIAL REGULATOR.—

(A) REFERRAL.—When the Bureau has reason to believe that a person described in subsection (a) has engaged in a material violation of a Federal consumer financial law, the Bureau shall notify the prudential regulator in writing and recommend appropriate action to respond.

(B) RESPONSE.—Upon receiving a recommendation under subparagraph (A), the prudential regulator shall provide a written

response to the Bureau not later than 60 days thereafter.

(e) SERVICE PROVIDERS.—A service provider to a substantial number of persons described in subsection (a) shall be subject to the authority of the Bureau under section 1025 to the same extent as if the Bureau were an appropriate Federal bank agency under section 7(c) of the Bank Service Company Act (12 U.S.C. 1867(c)). When conducting any examination or requiring any report from a service provider subject to this subsection, the Bureau shall coordinate with the appropriate prudential regulator.

**SEC. 1027. LIMITATIONS ON AUTHORITIES OF THE BUREAU; PRESERVATION OF AUTHORITIES.**

(a) EXCLUSION FOR MERCHANTS, RETAILERS, AND OTHER SELLERS OF NONFINANCIAL GOODS OR SERVICES.—

(1) SALE OR BROKERAGE OF NONFINANCIAL GOOD OR SERVICE.—The Bureau may not exercise any rulemaking, supervisory, enforcement or other authority under this title with respect to a person who is a merchant, retailer, or seller of any nonfinancial good or service and is engaged in the sale or brokerage of such nonfinancial good or service, except to the extent that such person is engaged in offering or providing any consumer financial product or service, or is otherwise subject to any enumerated consumer law or any law for which authorities are transferred under subtitle F or H.

(2) OFFERING OR PROVISION OF CERTAIN CONSUMER FINANCIAL PRODUCTS OR SERVICES IN CONNECTION WITH THE SALE OR BROKERAGE OF NONFINANCIAL GOOD OR SERVICE.—

(A) IN GENERAL.—Except as provided in subparagraph (B), and subject to subparagraph (C), the Bureau may not exercise any rulemaking, supervisory, enforcement, or other authority under this title with respect to a merchant, retailer, or seller of nonfinancial goods or services who—

(i) extends credit directly to a consumer, in a case in which the good or service being provided is not itself a consumer financial product or service (other than credit described in this subparagraph), exclusively for the purpose of enabling that consumer to purchase such nonfinancial good or service directly from the merchant, retailer, or seller;

(ii) directly, or through an agreement with another person, collects debt arising from credit extended as described in clause (i); or

(iii) sells or conveys debt described in clause (i) that is delinquent or otherwise in default.

(B) APPLICABILITY.—Subparagraph (A) does not apply to any credit transaction or collection of debt, other than as described in subparagraph (C), arising from a transaction described in subparagraph (A)—

(i) in which the merchant, retailer, or seller of nonfinancial goods or services assigns, sells or otherwise conveys to another person such debt owed by the consumer (except for a sale of debt that is delinquent or otherwise in default, as described in subparagraph (A)(iii));

(ii) in which the credit extended exceeds the market value of the nonfinancial good or service provided, or the Bureau otherwise finds that the sale of the nonfinancial good or service is done as a subterfuge, so as to evade or circumvent the provisions of this title; or

(iii) in which the merchant, retailer, or seller of nonfinancial goods or services regularly extends credit and the credit is—

(I) subject to a finance charge; or

(II) payable by written agreement in more than 4 installments.

(C) LIMITATION.—Notwithstanding subparagraph (B), the Bureau may not exercise any rulemaking, supervisory, enforcement, or

other authority under this title with respect to a merchant, retailer, or seller of non-financial goods or services that is not engaged significantly in offering or providing consumer financial products or services.

(D) **RULE OF CONSTRUCTION.**—No provision of this title may be construed as modifying, limiting, or superseding the supervisory or enforcement authority of the Federal Trade Commission or any other agency (other than the Bureau) with respect to credit extended, or the collection of debt arising from such extension, directly by a merchant or retailer to a consumer exclusively for the purpose of enabling that consumer to purchase non-financial goods or services directly from the merchant or retailer.

(b) **EXCLUSION FOR REAL ESTATE BROKERAGE ACTIVITIES.**—

(1) **REAL ESTATE BROKERAGE ACTIVITIES EXCLUDED.**—Without limiting subsection (a), and except as permitted in paragraph (2), the Bureau may not exercise any rulemaking, supervisory, enforcement, or other authority under this title with respect to a person that is licensed or registered as a real estate broker or real estate agent, in accordance with State law, to the extent that such person—

(A) acts as a real estate agent or broker for a buyer, seller, lessor, or lessee of real property;

(B) brings together parties interested in the sale, purchase, lease, rental, or exchange of real property;

(C) negotiates, on behalf of any party, any portion of a contract relating to the sale, purchase, lease, rental, or exchange of real property (other than in connection with the provision of financing with respect to any such transaction); or

(D) offers to engage in any activity, or act in any capacity, described in subparagraph (A), (B), or (C).

(2) **DESCRIPTION OF ACTIVITIES.**—Paragraph (1) shall not apply to any person to the extent that such person is engaged in the offering or provision of any consumer financial product or service or is otherwise subject to any enumerated consumer law or any law for which authorities are transferred under subtitle F or H.

(c) **EXCLUSION FOR MANUFACTURED HOME RETAILERS AND MODULAR HOME RETAILERS.**—

(1) **IN GENERAL.**—The Director may not exercise any rulemaking, supervisory, enforcement, or other authority over a person to the extent that—

(A) such person is not described in paragraph (2); and

(B) such person—

(i) acts as an agent or broker for a buyer or seller of a manufactured home or a modular home;

(ii) facilitates the purchase by a consumer of a manufactured home or modular home, by negotiating the purchase price or terms of the sales contract (other than providing financing with respect to such transaction); or

(iii) offers to engage in any activity described in clause (i) or (ii).

(2) **DESCRIPTION OF ACTIVITIES.**—A person is described in this paragraph to the extent that such person is engaged in the offering or provision of any consumer financial product or service or is otherwise subject to any enumerated consumer law or any law for which authorities are transferred under subtitle F or H.

(3) **DEFINITIONS.**—For purposes of this subsection, the following definitions shall apply:

(A) **MANUFACTURED HOME.**—The term “manufactured home” has the same meaning as in section 603 of the National Manufactured Housing Construction and Safety Standards Act of 1974 (42 U.S.C. 5402).

(B) **MODULAR HOME.**—The term “modular home” means a house built in a factory in 2

or more modules that meet the State or local building codes where the house will be located, and where such modules are transported to the building site, installed on foundations, and completed.

(d) **EXCLUSION FOR ACCOUNTANTS AND TAX PREPARERS.**—

(1) **IN GENERAL.**—Except as permitted in paragraph (2), the Bureau may not exercise any rulemaking, supervisory, enforcement, or other authority over—

(A) any person that is a certified public accountant, permitted to practice as a certified public accounting firm, or certified or licensed for such purpose by a State, or any individual who is employed by or holds an ownership interest with respect to a person described in this subparagraph, when such person is performing or offering to perform—

(i) customary and usual accounting activities, including the provision of accounting, tax, advisory, or other services that are subject to the regulatory authority of a State board of accountancy or a Federal authority; or

(ii) other services that are incidental to such customary and usual accounting activities, to the extent that such incidental services are not offered or provided—

(I) by the person separate and apart from such customary and usual accounting activities; or

(II) to consumers who are not receiving such customary and usual accounting activities; or

(B) any person, other than a person described in subparagraph (A) that performs income tax preparation activities for consumers.

(2) **DESCRIPTION OF ACTIVITIES.**—

(A) **IN GENERAL.**—Paragraph (1) shall not apply to any person described in paragraph (1)(A) or (1)(B) to the extent that such person is engaged in any activity which is not a customary and usual accounting activity described in paragraph (1)(A) or incidental thereto but which is the offering or provision of any consumer financial product or service, except to the extent that a person described in paragraph (1)(A) is engaged in an activity which is a customary and usual accounting activity described in paragraph (1)(A), or incidental thereto.

(B) **NOT A CUSTOMARY AND USUAL ACCOUNTING ACTIVITY.**—For purposes of this subsection, extending or brokering credit is not a customary and usual accounting activity, or incidental thereto.

(C) **RULE OF CONSTRUCTION.**—For purposes of subparagraphs (A) and (B), a person described in paragraph (1)(A) shall not be deemed to be extending credit, if such person is only extending credit directly to a consumer, exclusively for the purpose of enabling such consumer to purchase services described in clause (i) or (ii) of paragraph (1)(A) directly from such person, and such credit is—

(i) not subject to a finance charge; and

(ii) not payable by written agreement in more than 4 installments.

(D) **OTHER LIMITATIONS.**—Paragraph (1) does not apply to any person described in paragraph (1)(A) or (1)(B) that is otherwise subject to any enumerated consumer law or any law for which authorities are transferred under subtitle F or H.

(e) **EXCLUSION FOR ATTORNEYS.**—

(1) **IN GENERAL.**—The Bureau may not exercise any authority to conduct examinations of an attorney licensed by a State, to the extent that the attorney is engaged in the practice of law under the laws of such State.

(2) **EXCEPTION FOR ENUMERATED CONSUMER LAWS AND TRANSFERRED AUTHORITIES.**—Paragraph (1) shall not apply to an attorney who is engaged in the offering or provision of any consumer financial product or service, or is

otherwise subject to any enumerated consumer law or any law for which authorities are transferred under subtitle F or H.

(f) **EXCLUSION FOR PERSONS REGULATED BY A STATE INSURANCE REGULATOR.**—

(1) **IN GENERAL.**—No provision of this title shall be construed as altering, amending, or affecting the authority of any State insurance regulator to adopt rules, initiate enforcement proceedings, or take any other action with respect to a person regulated by a State insurance regulator. Except as provided in paragraph (2), the Bureau shall have no authority to exercise any power to enforce this title with respect to a person regulated by a State insurance regulator.

(2) **DESCRIPTION OF ACTIVITIES.**—Paragraph (1) does not apply to any person described in such paragraph to the extent that such person is engaged in the offering or provision of any consumer financial product or service or is otherwise subject to any enumerated consumer law or any law for which authorities are transferred under subtitle F or H.

(g) **EXCLUSION FOR EMPLOYEE BENEFIT AND COMPENSATION PLANS AND CERTAIN OTHER ARRANGEMENTS UNDER THE INTERNAL REVENUE CODE OF 1986.**—

(1) **PRESERVATION OF AUTHORITY OF OTHER AGENCIES.**—No provision of this title shall be construed as altering, amending, or affecting the authority of the Secretary of the Treasury, the Secretary of Labor, or the Commissioner of Internal Revenue to adopt regulations, initiate enforcement proceedings, or take any actions with respect to any specified plan or arrangement.

(2) **ACTIVITIES NOT CONSTITUTING THE OFFERING OR PROVISION OF ANY CONSUMER FINANCIAL PRODUCT OR SERVICE.**—For purposes of this title, a person shall not be treated as having engaged in the offering or provision of any consumer financial product or service solely because such person is a specified plan or arrangement, or is engaged in the activity of establishing or maintaining, for the benefit of employees of such person (or for members of an employee organization), any specified plan or arrangement.

(3) **LIMITATION ON BUREAU AUTHORITY.**—

(A) **IN GENERAL.**—Except as provided under subparagraphs (B) and (C), the Bureau may not exercise any rulemaking or enforcement authority with respect to products or services that relate to any specified plan or arrangement.

(B) **BUREAU ACTION ONLY PURSUANT TO AGENCY REQUEST.**—The Secretary and the Secretary of Labor may jointly issue a written request to the Bureau regarding implementation of appropriate consumer protection standards under this title with respect to the provision of services relating to any specified plan or arrangement. Subject to a request made under this subparagraph, the Bureau may exercise rulemaking authority, and may act to enforce a rule prescribed pursuant to such request, in accordance with the provisions of this title. A request made by the Secretary and the Secretary of Labor under this subparagraph shall describe the basis for, and scope of, appropriate consumer protection standards to be implemented under this title with respect to the provision of services relating to any specified plan or arrangement.

(C) **DESCRIPTION OF PRODUCTS OR SERVICES.**—To the extent that a person engaged in providing products or services relating to any specified plan or arrangement is subject to any enumerated consumer law or any law for which authorities are transferred under subtitle F or H, subparagraph (A) shall not apply with respect to that law.

(4) **SPECIFIED PLAN OR ARRANGEMENT.**—For purposes of this subsection, the term “specified plan or arrangement” means any plan, account, or arrangement described in section

220, 223, 401(a), 403(a), 403(b), 408, 408A, 529, or 530 of the Internal Revenue Code of 1986, or any employee benefit or compensation plan or arrangement, including a plan that is subject to title I of the Employee Retirement Income Security Act of 1974.

(h) PERSONS REGULATED BY A STATE SECURITIES COMMISSION.—

(1) IN GENERAL.—No provision of this title shall be construed as altering, amending, or affecting the authority of any securities commission (or any agency or office performing like functions) of any State to adopt rules, initiate enforcement proceedings, or take any other action with respect to a person regulated by any securities commission (or any agency or office performing like functions) of any State. Except as permitted in paragraph (2) and subsection (f), the Bureau shall have no authority to exercise any power to enforce this title with respect to a person regulated by any securities commission (or any agency or office performing like functions) of any State, but only to the extent that the person acts in such regulated capacity.

(2) DESCRIPTION OF ACTIVITIES.—Paragraph (1) shall not apply to any person to the extent such person is engaged in the offering or provision of any consumer financial product or service, or is otherwise subject to any enumerated consumer law or any law for which authorities are transferred under subtitle F or H.

(i) EXCLUSION FOR PERSONS REGULATED BY THE COMMISSION.—

(1) IN GENERAL.—No provision of this title may be construed as altering, amending, or affecting the authority of the Commission to adopt rules, initiate enforcement proceedings, or take any other action with respect to a person regulated by the Commission. The Bureau shall have no authority to exercise any power to enforce this title with respect to a person regulated by the Commission.

(2) CONSULTATION AND COORDINATION.—Notwithstanding paragraph (1), the Commission shall consult and coordinate, where feasible, with the Bureau with respect to any rule (including any advance notice of proposed rulemaking) regarding an investment product or service that is the same type of product as, or that competes directly with, a consumer financial product or service that is subject to the jurisdiction of the Bureau under this title or under any other law. In carrying out this paragraph, the agencies shall negotiate an agreement to establish procedures for such coordination, including procedures for providing advance notice to the Bureau when the Commission is initiating a rulemaking.

(j) EXCLUSION FOR PERSONS REGULATED BY THE COMMODITY FUTURES TRADING COMMISSION.—

(1) IN GENERAL.—No provision of this title shall be construed as altering, amending, or affecting the authority of the Commodity Futures Trading Commission to adopt rules, initiate enforcement proceedings, or take any other action with respect to a person regulated by the Commodity Futures Trading Commission. The Bureau shall have no authority to exercise any power to enforce this title with respect to a person regulated by the Commodity Futures Trading Commission.

(2) CONSULTATION AND COORDINATION.—Notwithstanding paragraph (1), the Commodity Futures Trading Commission shall consult and coordinate with the Bureau with respect to any rule (including any advance notice of proposed rulemaking) regarding a product or service that is the same type of product as, or that competes directly with, a consumer financial product or service that is subject to the jurisdiction of the Bureau under this title or under any other law.

(k) EXCLUSION FOR PERSONS REGULATED BY THE FARM CREDIT ADMINISTRATION.—

(1) IN GENERAL.—No provision of this title shall be construed as altering, amending, or affecting the authority of the Farm Credit Administration to adopt rules, initiate enforcement proceedings, or take any other action with respect to a person regulated by the Farm Credit Administration. The Bureau shall have no authority to exercise any power to enforce this title with respect to a person regulated by the Farm Credit Administration.

(2) DEFINITION.—For purposes of this subsection, the term “person regulated by the Farm Credit Administration” means any Farm Credit System institution that is chartered and subject to the provisions of the Farm Credit Act of 1971 (12 U.S.C. 2001 et seq.).

(l) EXCLUSION FOR ACTIVITIES RELATING TO CHARITABLE CONTRIBUTIONS.—

(1) IN GENERAL.—The Director and the Bureau may not exercise any rulemaking, supervisory, enforcement, or other authority, including authority to order penalties, over any activities related to the solicitation or making of voluntary contributions to a tax-exempt organization as recognized by the Internal Revenue Service, by any agent, volunteer, or representative of such organizations to the extent the organization, agent, volunteer, or representative thereof is soliciting or providing advice, information, education, or instruction to any donor or potential donor relating to a contribution to the organization.

(2) LIMITATION.—The exclusion in paragraph (1) does not apply to other activities not described in paragraph (1) that are the offering or provision of any consumer financial product or service, or are otherwise subject to any enumerated consumer law or any law for which authorities are transferred under subtitle F or H.

(m) INSURANCE.—The Bureau may not define as a financial product or service, by regulation or otherwise, engaging in the business of insurance.

(n) LIMITED AUTHORITY OF THE BUREAU.—Notwithstanding subsections (a) through (h) and (1), a person subject to or described in one or more of such subsections—

(1) may be a service provider; and

(2) may be subject to requests from, or requirements imposed by, the Bureau regarding information in order to carry out the responsibilities and functions of the Bureau and in accordance with section 1022, 1052, or 1053.

(o) NO AUTHORITY TO IMPOSE USURY LIMIT.—No provision of this title shall be construed as conferring authority on the Bureau to establish a usury limit applicable to an extension of credit offered or made by a covered person to a consumer, unless explicitly authorized by law.

(p) ATTORNEY GENERAL.—No provision of this title, including section 1024(c)(1), shall affect the authorities of the Attorney General under otherwise applicable provisions of law.

(q) SECRETARY OF THE TREASURY.—No provision of this title shall affect the authorities of the Secretary, including with respect to prescribing rules, initiating enforcement proceedings, or taking other actions with respect to a person that performs income tax preparation activities for consumers.

(r) DEPOSIT INSURANCE AND SHARE INSURANCE.—Nothing in this title shall affect the authority of the Corporation under the Federal Deposit Insurance Act or the National Credit Union Administration Board under the Federal Credit Union Act as to matters related to deposit insurance and share insurance, respectively.

**SEC. 1028. AUTHORITY TO RESTRICT MANDATORY PRE-DISPUTE ARBITRATION.**

(a) STUDY AND REPORT.—The Bureau shall conduct a study of, and shall provide a report to Congress concerning, the use of agreements providing for arbitration of any future dispute between covered persons and consumers in connection with the offering or providing of consumer financial products or services.

(b) FURTHER AUTHORITY.—The Bureau, by regulation, may prohibit or impose conditions or limitations on the use of an agreement between a covered person and a consumer for a consumer financial product or service providing for arbitration of any future dispute between the parties, if the Bureau finds that such a prohibition or imposition of conditions or limitations is in the public interest and for the protection of consumers. The findings in such rule shall be consistent with the study conducted under subsection (a).

(c) LIMITATION.—The authority described in subsection (b) may not be construed to prohibit or restrict a consumer from entering into a voluntary arbitration agreement with a covered person after a dispute has arisen.

(d) EFFECTIVE DATE.—Notwithstanding any other provision of law, any regulation prescribed by the Bureau under subsection (a) shall apply, consistent with the terms of the regulation, to any agreement between a consumer and a covered person entered into after the end of the 180-day period beginning on the effective date of the regulation, as established by the Bureau.

**SEC. 1029. EFFECTIVE DATE.**

This subtitle shall become effective on the designated transfer date.

**Subtitle C—Specific Bureau Authorities**

**SEC. 1031. PROHIBITING UNFAIR, DECEPTIVE, OR ABUSIVE ACTS OR PRACTICES.**

(a) IN GENERAL.—The Bureau may take any action authorized under subtitle E to prevent a covered person or service provider from committing or engaging in an unfair, deceptive, or abusive act or practice under Federal law in connection with any transaction with a consumer for a consumer financial product or service, or the offering of a consumer financial product or service.

(b) RULEMAKING.—The Bureau may prescribe rules applicable to a covered person or service provider identifying as unlawful unfair, deceptive, or abusive acts or practices in connection with any transaction with a consumer for a consumer financial product or service, or the offering of a consumer financial product or service. Rules under this section may include requirements for the purpose of preventing such acts or practices.

(c) UNFAIRNESS.—

(1) IN GENERAL.—The Bureau shall have no authority under this section to declare an act or practice in connection with a transaction with a consumer for a consumer financial product or service, or the offering of a consumer financial product or service, to be unlawful on the grounds that such act or practice is unfair, unless the Bureau has a reasonable basis to conclude that—

(A) the act or practice causes or is likely to cause substantial injury to consumers which is not reasonably avoidable by consumers; and

(B) such substantial injury is not outweighed by countervailing benefits to consumers or to competition.

(2) CONSIDERATION OF PUBLIC POLICIES.—In determining whether an act or practice is unfair, the Bureau may consider established public policies as evidence to be considered with all other evidence. Such public policy considerations may not serve as a primary basis for such determination.

(d) ABUSIVE.—The Bureau shall have no authority under this section to declare an act

or practice abusive in connection with the provision of a consumer financial product or service, unless the act or practice—

(1) materially interferes with the ability of a consumer to understand a term or condition of a consumer financial product or service; or

(2) takes unreasonable advantage of—

(A) a lack of understanding on the part of the consumer of the material risks, costs, or conditions of the product or service;

(B) the inability of the consumer to protect the interests of the consumer in selecting or using a consumer financial product or service; or

(C) the reasonable reliance by the consumer on a covered person to act in the interests of the consumer.

(e) **CONSULTATION.**—In prescribing rules under this section, the Bureau shall consult with the Federal banking agencies, or other Federal agencies, as appropriate, concerning the consistency of the proposed rule with prudential, market, or systemic objectives administered by such agencies.

#### SEC. 1032. DISCLOSURES.

(a) **IN GENERAL.**—The Bureau may prescribe rules to ensure that the features of any consumer financial product or service, both initially and over the term of the product or service, are fully, accurately, and effectively disclosed to consumers in a manner that permits consumers to understand the costs, benefits, and risks associated with the product or service, in light of the facts and circumstances.

(b) **MODEL DISCLOSURES.**—

(1) **IN GENERAL.**—Any final rule prescribed by the Bureau under this section requiring disclosures may include a model form that may be used at the option of the covered person for provision of the required disclosures.

(2) **FORMAT.**—A model form issued pursuant to paragraph (1) shall contain a clear and conspicuous disclosure that, at a minimum—

(A) uses plain language comprehensible to consumers;

(B) contains a clear format and design, such as an easily readable type font; and

(C) succinctly explains the information that must be communicated to the consumer.

(3) **CONSUMER TESTING.**—Any model form issued pursuant to this subsection shall be validated through consumer testing.

(c) **BASIS FOR RULEMAKING.**—In prescribing rules under this section, the Bureau shall consider available evidence about consumer awareness, understanding of, and responses to disclosures or communications about the risks, costs, and benefits of consumer financial products or services.

(d) **SAFE HARBOR.**—Any covered person that uses a model form included with a rule issued under this section shall be deemed to be in compliance with the disclosure requirements of this section with respect to such model form.

(e) **TRIAL DISCLOSURE PROGRAMS.**—

(1) **IN GENERAL.**—The Bureau may permit a covered person to conduct a trial program that is limited in time and scope, subject to specified standards and procedures, for the purpose of providing trial disclosures to consumers that are designed to improve upon any model form issued pursuant to subsection (b)(1), or any other model form issued to implement an enumerated statute, as applicable.

(2) **SAFE HARBOR.**—The standards and procedures issued by the Bureau shall be designed to encourage covered persons to conduct trial disclosure programs. For the purposes of administering this subsection, the Bureau may establish a limited period during which a covered person conducting a trial disclosure program shall be deemed to

be in compliance with, or may be exempted from, a requirement of a rule or an enumerated consumer law.

(3) **PUBLIC DISCLOSURE.**—The rules of the Bureau shall provide for public disclosure of trial disclosure programs, which public disclosure may be limited, to the extent necessary to encourage covered persons to conduct effective trials.

(f) **COMBINED MORTGAGE LOAN DISCLOSURE.**—Not later than 1 year after the designated transfer date, the Bureau shall propose for public comment rules and model disclosures that combine the disclosures required under the Truth in Lending Act and the Real Estate Settlement Procedures Act of 1974, into a single, integrated disclosure for mortgage loan transactions covered by those laws, unless the Bureau determines that any proposal issued by the Board of Governors and the Secretary of Housing and Urban Development carries out the same purpose.

#### SEC. 1033. CONSUMER RIGHTS TO ACCESS INFORMATION.

(a) **IN GENERAL.**—Subject to rules prescribed by the Bureau, a covered person shall make available to a consumer, upon request, information in the control or possession of the covered person concerning the consumer financial product or service that the consumer obtained from such covered person, including information relating to any transaction, series of transactions, or to the account including costs, charges and usage data. The information shall be made available in an electronic form usable by consumers.

(b) **EXCEPTIONS.**—A covered person may not be required by this section to make available to the consumer—

(1) any confidential commercial information, including an algorithm used to derive credit scores or other risk scores or predictors;

(2) any information collected by the covered person for the purpose of preventing fraud or money laundering, or detecting, or making any report regarding other unlawful or potentially unlawful conduct;

(3) any information required to be kept confidential by any other provision of law; or

(4) any information that the covered person cannot retrieve in the ordinary course of its business with respect to that information.

(c) **NO DUTY TO MAINTAIN RECORDS.**—Nothing in this section shall be construed to impose any duty on a covered person to maintain or keep any information about a consumer.

(d) **STANDARDIZED FORMATS FOR DATA.**—The Bureau, by rule, shall prescribe standards applicable to covered persons to promote the development and use of standardized formats for information, including through the use of machine readable files, to be made available to consumers under this section.

(e) **CONSULTATION.**—The Bureau shall, when prescribing any rule under this section, consult with the Federal banking agencies and the Federal Trade Commission to ensure that the rules—

(1) impose substantively similar requirements on covered persons;

(2) take into account conditions under which covered persons do business both in the United States and in other countries; and

(3) do not require or promote the use of any particular technology in order to develop systems for compliance.

#### SEC. 1034. RESPONSE TO CONSUMER COMPLAINTS AND INQUIRIES.

(a) **TIMELY REGULATOR RESPONSE TO CONSUMERS.**—The Bureau shall establish, in con-

sultation with the appropriate Federal regulatory agencies, reasonable procedures to provide a timely response to consumers, in writing where appropriate, to complaints against, or inquiries concerning, a covered person, including—

(1) all steps that have been taken by the regulator in response to the complaint or inquiry of the consumer;

(2) any responses received by the regulator from the covered person; and

(3) any follow-up actions or planned follow-up actions by the regulator in response to the complaint or inquiry of the consumer.

(b) **TIMELY RESPONSE TO REGULATOR BY COVERED PERSON.**—A covered person subject to supervision and primary enforcement by the Bureau pursuant to section 1025 shall provide a timely response, in writing where appropriate, to the Bureau, the prudential regulators, and any other agency having jurisdiction over such covered person concerning a consumer complaint or inquiry, including—

(1) steps that have been taken by the covered person to respond to the complaint or inquiry of the consumer;

(2) responses received by the covered person from the consumer; and

(3) follow-up actions or planned follow-up actions by the covered person to respond to the complaint or inquiry of the consumer.

(c) **PROVISION OF INFORMATION TO CONSUMERS.**—

(1) **IN GENERAL.**—A covered person subject to supervision and primary enforcement by the Bureau pursuant to section 1025 shall, in a timely manner, comply with a consumer request for information in the control or possession of such covered person concerning the consumer financial product or service that the consumer obtained from such covered person, including supporting written documentation, concerning the account of the consumer.

(2) **EXCEPTIONS.**—A covered person subject to supervision and primary enforcement by the Bureau pursuant to section 1025, a prudential regulator, and any other agency having jurisdiction over a covered person subject to supervision and primary enforcement by the Bureau pursuant to section 1025 may not be required by this section to make available to the consumer—

(A) any confidential commercial information, including an algorithm used to derive credit scores or other risk scores or predictors;

(B) any information collected by the covered person for the purpose of preventing fraud or money laundering, or detecting or making any report regarding other unlawful or potentially unlawful conduct;

(C) any information required to be kept confidential by any other provision of law; or

(D) any nonpublic or confidential information, including confidential supervisory information.

(d) **AGREEMENTS WITH OTHER AGENCIES.**—The Bureau shall enter into a memorandum of understanding with any affected Federal regulatory agency to establish procedures by which any covered person, and the prudential regulators, and any other agency having jurisdiction over a covered person, including the Secretary of the Department of Housing and Urban Development and the Secretary of Education, shall comply with this section.

#### SEC. 1035. PRIVATE EDUCATION LOAN OMBUDSMAN.

(a) **ESTABLISHMENT.**—The Secretary, in consultation with the Director, shall designate a Private Education Loan Ombudsman (in this section referred to as the “Ombudsman”) within the Bureau, to provide timely assistance to borrowers of private education loans.

(b) PUBLIC INFORMATION.—The Secretary and the Director shall disseminate information about the availability and functions of the Ombudsman to borrowers and potential borrowers, as well as institutions of higher education, lenders, guaranty agencies, loan servicers, and other participants in private education student loan programs.

(c) FUNCTIONS OF OMBUDSMAN.—The Ombudsman designated under this subsection shall—

(1) in accordance with regulations of the Director, receive, review, and attempt to resolve informally complaints from borrowers of loans described in subsection (a), including, as appropriate, attempts to resolve such complaints in collaboration with the Department of Education and with institutions of higher education, lenders, guaranty agencies, loan servicers, and other participants in private education loan programs;

(2) not later than 90 days after the designated transfer date, establish a memorandum of understanding with the student loan ombudsman established under section 141(f) of the Higher Education Act of 1965 (20 U.S.C. 1018(f)), to ensure coordination in providing assistance to and serving borrowers seeking to resolve complaints related to their private education or Federal student loans;

(3) compile and analyze data on borrower complaints regarding private education loans; and

(4) make appropriate recommendations to the Director, the Secretary, the Secretary of Education, the Committee on Banking, Housing, and Urban Affairs and the Committee on Health, Education, Labor, and Pensions of the Senate and the Committee on Financial Services and the Committee on Education and Labor of the House of Representatives.

(d) ANNUAL REPORTS.—

(1) IN GENERAL.—The Ombudsman shall prepare an annual report that describes the activities, and evaluates the effectiveness of the Ombudsman during the preceding year.

(2) SUBMISSION.—The report required by paragraph (1) shall be submitted on the same date annually to the Secretary, the Secretary of Education, the Committee on Banking, Housing, and Urban Affairs and the Committee on Health, Education, Labor, and Pensions of the Senate and the Committee on Financial Services and the Committee on Education and Labor of the House of Representatives.

(e) DEFINITIONS.—For purposes of this section, the terms “private education loan” and “institution of higher education” have the same meanings as in section 140 of the Truth in Lending Act (15 U.S.C. 1650).

#### SEC. 1036. EFFECTIVE DATE.

This subtitle shall take effect on the designated transfer date.

#### Subtitle D—Preservation of State Law

#### SEC. 1041. RELATION TO STATE LAW.

(a) IN GENERAL.—

(1) RULE OF CONSTRUCTION.—This title, other than sections 1044 through 1048, may not be construed as annulling, altering, or affecting, or exempting any person subject to the provisions of this title from complying with, the statutes, regulations, orders, or interpretations in effect in any State, except to the extent that any such provision of law is inconsistent with the provisions of this title, and then only to the extent of the inconsistency.

(2) GREATER PROTECTION UNDER STATE LAW.—For purposes of this subsection, a statute, regulation, order, or interpretation in effect in any State is not inconsistent with the provisions of this title if the protection that such statute, regulation, order, or interpretation affords to consumers is greater

than the protection provided under this title. A determination regarding whether a statute, regulation, order, or interpretation in effect in any State is inconsistent with the provisions of this title may be made by the Bureau on its own motion or in response to a nonfrivolous petition initiated by any interested person.

(b) RELATION TO OTHER PROVISIONS OF ENUMERATED CONSUMER LAWS THAT RELATE TO STATE LAW.—No provision of this title, except as provided in section 1083, shall be construed as modifying, limiting, or superseding the operation of any provision of an enumerated consumer law that relates to the application of a law in effect in any State with respect to such Federal law.

(c) ADDITIONAL CONSUMER PROTECTION REGULATIONS IN RESPONSE TO STATE ACTION.—

(1) NOTICE OF PROPOSED RULE REQUIRED.—The Bureau shall issue a notice of proposed rulemaking whenever a majority of the States has enacted a resolution in support of the establishment or modification of a consumer protection regulation by the Bureau.

(2) BUREAU CONSIDERATIONS REQUIRED FOR ISSUANCE OF FINAL REGULATION.—Before prescribing a final regulation based upon a notice issued pursuant to paragraph (1), the Bureau shall take into account whether—

(A) the proposed regulation would afford greater protection to consumers than any existing regulation;

(B) the intended benefits of the proposed regulation for consumers would outweigh any increased costs or inconveniences for consumers, and would not discriminate unfairly against any category or class of consumers; and

(C) a Federal banking agency has advised that the proposed regulation is likely to present an unacceptable safety and soundness risk to insured depository institutions.

(3) EXPLANATION OF CONSIDERATIONS.—The Bureau—

(A) shall include a discussion of the considerations required in paragraph (2) in the Federal Register notice of a final regulation prescribed pursuant to this subsection; and

(B) whenever the Bureau determines not to prescribe a final regulation, shall publish an explanation of such determination in the Federal Register, and provide a copy of such explanation to each State that enacted a resolution in support of the proposed regulation, the Committee on Financial Services of the House of Representatives, and the Committee on Banking, Housing, and Urban Affairs of the Senate.

(4) RESERVATION OF AUTHORITY.—No provision of this subsection shall be construed as limiting or restricting the authority of the Bureau to enhance consumer protection standards established pursuant to this title in response to its own motion or in response to a request by any other interested person.

(5) RULE OF CONSTRUCTION.—No provision of this subsection shall be construed as exempting the Bureau from complying with subchapter II of chapter 5 of title 5, United States Code.

(6) DEFINITION.—For purposes of this subsection, the term “consumer protection regulation” means a regulation that the Bureau is authorized to prescribe under the Federal consumer financial laws.

#### SEC. 1042. PRESERVATION OF ENFORCEMENT POWERS OF STATES.

(a) IN GENERAL.—

(1) ACTION BY STATE.—The attorney general (or the equivalent thereof) of any State may bring a civil action in the name of such State, as *parens patriae* on behalf of natural persons residing in such State, in any district court of the United States in that State or in State court having jurisdiction over the defendant, to enforce provisions of this title or regulations issued thereunder and to

secure remedies under provisions of this title or remedies otherwise provided under other law. A State regulator may bring a civil action or other appropriate proceeding to enforce the provisions of this title or regulations issued thereunder with respect to any entity that is State-chartered, incorporated, licensed, or otherwise authorized to do business under State law, and to secure remedies under provisions of this title or remedies otherwise provided under other provisions of law with respect to a State-chartered entity.

(2) RULE OF CONSTRUCTION.—No provision of this title shall be construed as modifying, limiting, or superseding the operation of any provision of an enumerated consumer law that relates to the authority of a State attorney general or State regulator to enforce such Federal law.

(b) CONSULTATION REQUIRED.—

(1) NOTICE.—

(A) IN GENERAL.—Before initiating any action in a court or other administrative or regulatory proceeding against any covered person to enforce any provision of this title, including any regulation prescribed by the Director under this title, a State attorney general or State regulator shall timely provide a copy of the complete complaint to be filed and written notice describing such action or proceeding to the Bureau and the prudential regulator, if any, or the designee thereof.

(B) EMERGENCY ACTION.—If prior notice is not practicable, the State attorney general or State regulator shall provide a copy of the complete complaint and the notice to the Bureau and the prudential regulator, if any, immediately upon instituting the action or proceeding.

(C) CONTENTS OF NOTICE.—The notification required under this paragraph shall, at a minimum, describe—

(i) the identity of the parties;

(ii) the alleged facts underlying the proceeding; and

(iii) whether there may be a need to coordinate the prosecution of the proceeding so as not to interfere with any action, including any rulemaking, undertaken by the Director, a prudential regulator, or another Federal agency.

(2) BUREAU RESPONSE.—In any action described in paragraph (1), the Bureau may—

(A) intervene in the action as a party;

(B) upon intervening—

(i) remove the action to the appropriate United States district court, if the action was not originally brought there; and

(ii) be heard on all matters arising in the action; and

(C) appeal any order or judgment, to the same extent as any other party in the proceeding may.

(c) REGULATIONS.—The Director shall prescribe regulations to implement the requirements of this section and, from time to time, provide guidance in order to further coordinate actions with the State attorneys general and other regulators.

(d) PRESERVATION OF STATE AUTHORITY.—

(1) STATE CLAIMS.—No provision of this section shall be construed as altering, limiting, or affecting the authority of a State attorney general or any other regulatory or enforcement agency or authority to bring an action or other regulatory proceeding arising solely under the law in effect in that State.

(2) STATE SECURITIES REGULATORS.—No provision of this title shall be construed as altering, limiting, or affecting the authority of a State securities commission (or any agency or office performing like functions) under State law to adopt rules, initiate enforcement proceedings, or take any other action with respect to a person regulated by such commission or authority.

(3) STATE INSURANCE REGULATORS.—No provision of this title shall be construed as altering, limiting, or affecting the authority of a State insurance commission or State insurance regulator under State law to adopt rules, initiate enforcement proceedings, or take any other action with respect to a person regulated by such commission or regulator.

**SEC. 1043. PRESERVATION OF EXISTING CONTRACTS.**

This title, and regulations, orders, guidance, and interpretations prescribed, issued, or established by the Bureau, shall not be construed to alter or affect the applicability of any regulation, order, guidance, or interpretation prescribed, issued, and established by the Comptroller of the Currency or the Director of the Office of Thrift Supervision regarding the applicability of State law under Federal banking law to any contract entered into on or before the date of the enactment of this title, by national banks, Federal savings associations, or subsidiaries thereof that are regulated and supervised by the Comptroller of the Currency or the Director of the Office of Thrift Supervision, respectively.

**SEC. 1044. STATE LAW PREEMPTION STANDARDS FOR NATIONAL BANKS AND SUBSIDIARIES CLARIFIED.**

(a) IN GENERAL.—Chapter one of title LXII of the Revised Statutes of the United States (12 U.S.C. 21 et seq.) is amended by inserting after section 5136B the following new section:

**“SEC. 5136C. STATE LAW PREEMPTION STANDARDS FOR NATIONAL BANKS AND SUBSIDIARIES CLARIFIED.**

“(a) DEFINITIONS.—For purposes of this section, the following definitions shall apply:

“(1) NATIONAL BANK.—The term ‘national bank’ includes—

“(A) any bank organized under the laws of the United States; and

“(B) any Federal branch established in accordance with the International Banking Act of 1978.

“(2) STATE CONSUMER FINANCIAL LAWS.—The term ‘State consumer financial law’ means a State law that does not directly or indirectly discriminate against national banks and that directly and specifically regulates the manner, content, or terms and conditions of any financial transaction (as may be authorized for national banks to engage in), or any account related thereto, with respect to a consumer.

“(3) OTHER DEFINITIONS.—The terms ‘affiliate’, ‘subsidiary’, ‘includes’, and ‘including’ have the same meanings as in section 3 of the Federal Deposit Insurance Act.

“(b) PREEMPTION STANDARD.—

“(1) IN GENERAL.—State consumer financial laws are preempted, only if—

“(A) application of a State consumer financial law would have a discriminatory effect on national banks, in comparison with the effect of the law on a bank chartered by that State;

“(B) the preemption of the State consumer financial law is in accordance with the legal standard of the decision of the Supreme Court of the United States in *Barnett Bank of Marion County, N.A. v. Nelson, Florida Insurance Commissioner, et al.*, 517 U.S. 25 (1996), and a preemption determination under this subparagraph may be made by a court or by regulation or order of the Comptroller of the Currency, in accordance with applicable law, on a case-by-case basis, and any such determination by a court shall comply with the standards set forth in subsection (d), with the court making the finding under subsection (d), de novo; or

“(C) the State consumer financial law is preempted by a provision of Federal law other than this title.

“(2) SAVINGS CLAUSE.—This title does not preempt, annul, or affect the applicability of

any State law to any subsidiary or affiliate of a national bank (other than a subsidiary or affiliate that is chartered as a national bank).

“(3) CASE-BY-CASE BASIS.—

“(A) DEFINITION.—As used in this section the term ‘case-by-case basis’ refers to a determination pursuant to this section made by the Comptroller concerning the impact of a particular State consumer financial law on any national bank that is subject to that law, or the law of any other State with substantively equivalent terms.

“(B) CONSULTATION.—When making a determination on a case-by-case basis that a State consumer financial law of another State has substantively equivalent terms as one that the Comptroller is preempting, the Comptroller shall first consult with the Bureau of Consumer Financial Protection and shall take the views of the Bureau into account when making the determination.

“(4) RULE OF CONSTRUCTION.—This title does not occupy the field in any area of State law.

“(5) STANDARDS OF REVIEW.—

“(A) PREEMPTION.—A court reviewing any determinations made by the Comptroller regarding preemption of a State law by this title shall assess the validity of such determinations, depending upon the thoroughness evident in the consideration of the agency, the validity of the reasoning of the agency, the consistency with other valid determinations made by the agency, and other factors which the court finds persuasive and relevant to its decision.

“(B) SAVINGS CLAUSE.—Except as provided in subparagraph (A), nothing in this section shall affect the deference that a court may afford to the Comptroller in making determinations regarding the meaning or interpretation of title LXII of the Revised Statutes of the United States or other Federal laws.

“(6) COMPTROLLER DETERMINATION NOT DELEGABLE.—Any regulation, order, or determination made by the Comptroller of the Currency under paragraph (1)(B) shall be made by the Comptroller, and shall not be delegable to another officer or employee of the Comptroller of the Currency.

“(c) SUBSTANTIAL EVIDENCE.—No regulation or order of the Comptroller of the Currency prescribed under subsection (b)(1)(B), shall be interpreted or applied so as to invalidate, or otherwise declare inapplicable to a national bank, the provision of the State consumer financial law, unless substantial evidence, made on the record of the proceeding, supports the specific finding regarding the preemption of such provision in accordance with the legal standard of the decision of the Supreme Court of the United States in *Barnett Bank of Marion County, N.A. v. Nelson, Florida Insurance Commissioner, et al.*, 517 U.S. 25 (1996).

“(d) OTHER FEDERAL LAWS.—Notwithstanding any other provision of law, the Comptroller of the Currency may not prescribe a regulation or order pursuant to subsection (b)(1)(B) until the Comptroller of the Currency, after consultation with the Director of the Bureau of Consumer Financial Protection, makes a finding, in writing, that a Federal law provides a substantive standard, applicable to a national bank, which regulates the particular conduct, activity, or authority that is subject to such provision of the State consumer financial law.

“(e) PERIODIC REVIEW OF PREEMPTION DETERMINATIONS.—

“(1) IN GENERAL.—The Comptroller of the Currency shall periodically conduct a review, through notice and public comment, of each determination that a provision of Federal law preempts a State consumer financial law. The agency shall conduct such re-

view within the 5-year period after prescribing or otherwise issuing such determination, and at least once during each 5-year period thereafter. After conducting the review of, and inspecting the comments made on, the determination, the agency shall publish a notice in the Federal Register announcing the decision to continue or rescind the determination or a proposal to amend the determination. Any such notice of a proposal to amend a determination and the subsequent resolution of such proposal shall comply with the procedures set forth in subsections (a) and (b) of section 5244 of the Revised Statutes of the United States (12 U.S.C. 43 (a), (b)).

“(2) REPORTS TO CONGRESS.—At the time of issuing a review conducted under paragraph (1), the Comptroller of the Currency shall submit a report regarding such review to the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate. The report submitted to the respective committees shall address whether the agency intends to continue, rescind, or propose to amend any determination that a provision of Federal law preempts a State consumer financial law, and the reasons therefor.

“(f) APPLICATION OF STATE CONSUMER FINANCIAL LAW TO SUBSIDIARIES AND AFFILIATES.—Notwithstanding any provision of this title, a State consumer financial law shall apply to a subsidiary or affiliate of a national bank (other than a subsidiary or affiliate that is chartered as a national bank) to the same extent that the State consumer financial law applies to any person, corporation, or other entity subject to such State law.

“(g) PRESERVATION OF POWERS RELATED TO CHARGING INTEREST.—No provision of this title shall be construed as altering or otherwise affecting the authority conferred by section 5197 of the Revised Statutes of the United States (12 U.S.C. 85) for the charging of interest by a national bank at the rate allowed by the laws of the State, territory, or district where the bank is located, including with respect to the meaning of ‘interest’ under such provision.

“(h) TRANSPARENCY OF OCC PREEMPTION DETERMINATIONS.—The Comptroller of the Currency shall publish and update no less frequently than quarterly, a list of preemption determinations by the Comptroller of the Currency then in effect that identifies the activities and practices covered by each determination and the requirements and constraints determined to be preempted.”.

(b) CLERICAL AMENDMENT.—The table of sections for chapter one of title LXII of the Revised Statutes of the United States is amended by inserting after the item relating to section 5136B the following new item:

“Sec. 5136C. State law preemption standards for national banks and subsidiaries clarified.”.

**SEC. 1045. CLARIFICATION OF LAW APPLICABLE TO NONDEPOSITORY INSTITUTION SUBSIDIARIES.**

Section 5136C of the Revised Statutes of the United States (as added by this subtitle) is amended by adding at the end the following:

“(i) CLARIFICATION OF LAW APPLICABLE TO NONDEPOSITORY INSTITUTION SUBSIDIARIES AND AFFILIATES OF NATIONAL BANKS.—

“(1) DEFINITIONS.—For purposes of this subsection, the terms ‘depository institution’, ‘subsidiary’, and ‘affiliate’ have the same meanings as in section 3 of the Federal Deposit Insurance Act.

“(2) RULE OF CONSTRUCTION.—No provision of this title shall be construed as preempting, annulling, or affecting the applicability of State law to any subsidiary, affiliate, or agent of a national bank (other than



a subsidiary, affiliate, or agent that is chartered as a national bank.”.

**SEC. 1046. STATE LAW PREEMPTION STANDARDS FOR FEDERAL SAVINGS ASSOCIATIONS AND SUBSIDIARIES CLARIFIED.**

(a) IN GENERAL.—The Home Owners’ Loan Act (12 U.S.C. 1461 et seq.) is amended by inserting after section 5 the following new section:

**“SEC. 6. STATE LAW PREEMPTION STANDARDS FOR FEDERAL SAVINGS ASSOCIATIONS CLARIFIED.**

“(a) IN GENERAL.—Any determination by a court or by the Director or any successor officer or agency regarding the relation of State law to a provision of this Act or any regulation or order prescribed under this Act shall be made in accordance with the laws and legal standards applicable to national banks regarding the preemption of State law.

“(b) PRINCIPLES OF CONFLICT PREEMPTION APPLICABLE.—Notwithstanding the authorities granted under sections 4 and 5, this Act does not occupy the field in any area of State law.”.

(b) CLERICAL AMENDMENT.—The table of sections for the Home Owners’ Loan Act (12 U.S.C. 1461 et seq.) is amended by striking the item relating to section 6 and inserting the following new item:

“Sec. 6.. State law preemption standards for Federal savings associations and subsidiaries clarified.”.

**SEC. 1047. VISITORIAL STANDARDS FOR NATIONAL BANKS AND SAVINGS ASSOCIATIONS.**

(a) NATIONAL BANKS.—Section 5136C of the Revised Statutes of the United States (as added by this subtitle) is amended by adding at the end the following:

“(j) VISITORIAL POWERS.—

“(1) IN GENERAL.—No provision of this title which relates to visitorial powers to which any national bank is subject shall be construed as limiting or restricting the authority of any attorney general (or other chief law enforcement officer) of any State to bring any action in any court of appropriate jurisdiction, as authorized under section 5240(a)—

“(A) to enforce any applicable provision of Federal or State law, as authorized by such law; or

“(B) on behalf of residents of such State, to enforce any applicable provision of any Federal or nonpreempted State law against a national bank, as authorized by such law, or to seek relief for such residents from any violation of any such law by any national bank.

“(2) PRIOR CONSULTATION WITH OCC REQUIRED.—The attorney general (or other chief law enforcement officer) of any State shall consult with the Comptroller of the Currency before acting under paragraph (1).

“(k) ENFORCEMENT ACTIONS.—The ability of the Comptroller of the Currency to bring an enforcement action under this title or section 5 of the Federal Trade Commission Act does not preclude any private party from enforcing rights granted under Federal or State law in the courts.”.

(b) SAVINGS ASSOCIATIONS.—Section 6 of the Home Owners’ Loan Act (as added by this title) is amended by adding at the end the following:

“(c) VISITORIAL POWERS.—

“(1) IN GENERAL.—No provision of this Act shall be construed as limiting or restricting the authority of any attorney general (or other chief law enforcement officer) of any State to bring any action in any court of appropriate jurisdiction—

“(A) to enforce any applicable provision of Federal or State law, as authorized by such law; or

“(B) on behalf of residents of such State, to enforce any applicable provision of any Federal or nonpreempted State law against a Federal savings association, as authorized by such law, or to seek relief for such residents from any violation of any such law by any Federal savings association.

“(2) PRIOR CONSULTATION WITH OCC REQUIRED.—The attorney general (or other chief law enforcement officer) of any State shall consult with the Comptroller of the Currency before acting under paragraph (1).

“(d) ENFORCEMENT ACTIONS.—The ability of the Comptroller of the Currency to bring an enforcement action under this Act or section 5 of the Federal Trade Commission Act does not preclude any private party from enforcing rights granted under Federal or State law in the courts.”.

**SEC. 1048. EFFECTIVE DATE.**

This subtitle shall become effective on the designated transfer date.

**Subtitle E—Enforcement Powers**

**SEC. 1051. DEFINITIONS.**

For purposes of this subtitle, the following definitions shall apply:

(1) BUREAU INVESTIGATION.—The term “Bureau investigation” means any inquiry conducted by a Bureau investigator for the purpose of ascertaining whether any person is or has been engaged in any conduct that is a violation, as defined in this section.

(2) BUREAU INVESTIGATOR.—The term “Bureau investigator” means any attorney or investigator employed by the Bureau who is charged with the duty of enforcing or carrying into effect any Federal consumer financial law.

(3) CIVIL INVESTIGATIVE DEMAND AND DEMAND.—The terms “civil investigative demand” and “demand” mean any demand issued by the Bureau.

(4) CUSTODIAN.—The term “custodian” means the custodian or any deputy custodian designated by the Bureau.

(5) DOCUMENTARY MATERIAL.—The term “documentary material” includes the original or any copy of any book, document, record, report, memorandum, paper, communication, tabulation, chart, logs, electronic files, or other data or data compilations stored in any medium.

(6) VIOLATION.—The term “violation” means any act or omission that, if proved, would constitute a violation of any provision of Federal consumer financial law.

**SEC. 1052. INVESTIGATIONS AND ADMINISTRATIVE DISCOVERY.**

(a) JOINT INVESTIGATIONS.—

(1) IN GENERAL.—The Bureau or, where appropriate, a Bureau investigator, may engage in joint investigations and requests for information, as authorized under this title.

(2) FAIR LENDING.—The authority under paragraph (1) includes matters relating to fair lending, and where appropriate, joint investigations with, and requests for information from, the Secretary of Housing and Urban Development, the Attorney General of the United States, or both.

(b) SUBPOENAS.—

(1) IN GENERAL.—The Bureau or a Bureau investigator may issue subpoenas for the attendance and testimony of witnesses and the production of relevant papers, books, documents, or other material in connection with hearings under this title.

(2) FAILURE TO OBEY.—In the case of contumacy or refusal to obey a subpoena issued pursuant to this paragraph and served upon any person, the district court of the United States for any district in which such person is found, resides, or transacts business, upon application by the Bureau or a Bureau investigator and after notice to such person, may issue an order requiring such person to appear and give testimony or to appear and produce documents or other material.

(3) CONTEMPT.—Any failure to obey an order of the court under this subsection may be punished by the court as a contempt thereof.

(c) DEMANDS.—

(1) IN GENERAL.—Whenever the Bureau has reason to believe that any person may be in possession, custody, or control of any documentary material or tangible things, or may have any information, relevant to a violation, the Bureau may, before the institution of any proceedings under the Federal consumer financial law, issue in writing, and cause to be served upon such person, a civil investigative demand requiring such person to—

(A) produce such documentary material for inspection and copying or reproduction in the form or medium requested by the Bureau;

(B) submit such tangible things;

(C) file written reports or answers to questions;

(D) give oral testimony concerning documentary material, tangible things, or other information; or

(E) furnish any combination of such material, answers, or testimony.

(2) REQUIREMENTS.—Each civil investigative demand shall state the nature of the conduct constituting the alleged violation which is under investigation and the provision of law applicable to such violation.

(3) PRODUCTION OF DOCUMENTS.—Each civil investigative demand for the production of documentary material shall—

(A) describe each class of documentary material to be produced under the demand with such definiteness and certainty as to permit such material to be fairly identified;

(B) prescribe a return date or dates which will provide a reasonable period of time within which the material so demanded may be assembled and made available for inspection and copying or reproduction; and

(C) identify the custodian to whom such material shall be made available.

(4) PRODUCTION OF THINGS.—Each civil investigative demand for the submission of tangible things shall—

(A) describe each class of tangible things to be submitted under the demand with such definiteness and certainty as to permit such things to be fairly identified;

(B) prescribe a return date or dates which will provide a reasonable period of time within which the things so demanded may be assembled and submitted; and

(C) identify the custodian to whom such things shall be submitted.

(5) DEMAND FOR WRITTEN REPORTS OR ANSWERS.—Each civil investigative demand for written reports or answers to questions shall—

(A) propound with definiteness and certainty the reports to be produced or the questions to be answered;

(B) prescribe a date or dates at which time written reports or answers to questions shall be submitted; and

(C) identify the custodian to whom such reports or answers shall be submitted.

(6) ORAL TESTIMONY.—Each civil investigative demand for the giving of oral testimony shall—

(A) prescribe a date, time, and place at which oral testimony shall be commenced; and

(B) identify a Bureau investigator who shall conduct the investigation and the custodian to whom the transcript of such investigation shall be submitted.

(7) SERVICE.—Any civil investigative demand and any enforcement petition filed under this section may be served—

(A) by any Bureau investigator at any place within the territorial jurisdiction of any court of the United States; and

(B) upon any person who is not found within the territorial jurisdiction of any court of the United States—

(i) in such manner as the Federal Rules of Civil Procedure prescribe for service in a foreign nation; and

(ii) to the extent that the courts of the United States have authority to assert jurisdiction over such person, consistent with due process, the United States District Court for the District of Columbia shall have the same jurisdiction to take any action respecting compliance with this section by such person that such district court would have if such person were personally within the jurisdiction of such district court.

(8) METHOD OF SERVICE.—Service of any civil investigative demand or any enforcement petition filed under this section may be made upon a person, including any legal entity, by—

(A) delivering a duly executed copy of such demand or petition to the individual or to any partner, executive officer, managing agent, or general agent of such person, or to any agent of such person authorized by appointment or by law to receive service of process on behalf of such person;

(B) delivering a duly executed copy of such demand or petition to the principal office or place of business of the person to be served; or

(C) depositing a duly executed copy in the United States mails, by registered or certified mail, return receipt requested, duly addressed to such person at the principal office or place of business of such person.

(9) PROOF OF SERVICE.—

(A) IN GENERAL.—A verified return by the individual serving any civil investigative demand or any enforcement petition filed under this section setting forth the manner of such service shall be proof of such service.

(B) RETURN RECEIPTS.—In the case of service by registered or certified mail, such return shall be accompanied by the return post office receipt of delivery of such demand or enforcement petition.

(10) PRODUCTION OF DOCUMENTARY MATERIAL.—The production of documentary material in response to a civil investigative demand shall be made under a sworn certificate, in such form as the demand designates, by the person, if a natural person, to whom the demand is directed or, if not a natural person, by any person having knowledge of the facts and circumstances relating to such production, to the effect that all of the documentary material required by the demand and in the possession, custody, or control of the person to whom the demand is directed has been produced and made available to the custodian.

(11) SUBMISSION OF TANGIBLE THINGS.—The submission of tangible things in response to a civil investigative demand shall be made under a sworn certificate, in such form as the demand designates, by the person to whom the demand is directed or, if not a natural person, by any person having knowledge of the facts and circumstances relating to such production, to the effect that all of the tangible things required by the demand and in the possession, custody, or control of the person to whom the demand is directed have been submitted to the custodian.

(12) SEPARATE ANSWERS.—Each reporting requirement or question in a civil investigative demand shall be answered separately and fully in writing under oath, unless it is objected to, in which event the reasons for the objection shall be stated in lieu of an answer, and it shall be submitted under a sworn certificate, in such form as the demand designates, by the person, if a natural person, to whom the demand is directed or, if not a natural person, by any person responsible for answering each reporting requirement or

question, to the effect that all information required by the demand and in the possession, custody, control, or knowledge of the person to whom the demand is directed has been submitted.

(13) TESTIMONY.—

(A) IN GENERAL.—

(i) OATH OR AFFIRMATION.—Any Bureau investigator before whom oral testimony is to be taken shall put the witness under oath or affirmation, and shall personally, or by any individual acting under the direction of and in the presence of the Bureau investigator, record the testimony of the witness.

(ii) TRANSCRIPTION.—The testimony shall be taken stenographically and transcribed.

(iii) TRANSMISSION TO CUSTODIAN.—After the testimony is fully transcribed, the Bureau investigator before whom the testimony is taken shall promptly transmit a copy of the transcript of the testimony to the custodian.

(B) PARTIES PRESENT.—Any Bureau investigator before whom oral testimony is to be taken shall exclude from the place where the testimony is to be taken all other persons, except the person giving the testimony, the attorney of that person, the officer before whom the testimony is to be taken, and any stenographer taking such testimony.

(C) LOCATION.—The oral testimony of any person taken pursuant to a civil investigative demand shall be taken in the judicial district of the United States in which such person resides, is found, or transacts business, or in such other place as may be agreed upon by the Bureau investigator before whom the oral testimony of such person is to be taken and such person.

(D) ATTORNEY REPRESENTATION.—

(i) IN GENERAL.—Any person compelled to appear under a civil investigative demand for oral testimony pursuant to this section may be accompanied, represented, and advised by an attorney.

(ii) AUTHORITY.—The attorney may advise a person described in clause (i), in confidence, either upon the request of such person or upon the initiative of the attorney, with respect to any question asked of such person.

(iii) OBJECTIONS.—A person described in clause (i), or the attorney for that person, may object on the record to any question, in whole or in part, and such person shall briefly state for the record the reason for the objection. An objection may properly be made, received, and entered upon the record when it is claimed that such person is entitled to refuse to answer the question on grounds of any constitutional or other legal right or privilege, including the privilege against self-incrimination, but such person shall not otherwise object to or refuse to answer any question, and such person or attorney shall not otherwise interrupt the oral examination.

(iv) REFUSAL TO ANSWER.—If a person described in clause (i) refuses to answer any question—

(I) the Bureau may petition the district court of the United States pursuant to this section for an order compelling such person to answer such question; and

(II) on grounds of the privilege against self-incrimination, the testimony of such person may be compelled in accordance with the provisions of section 6004 of title 18, United States Code.

(E) TRANSCRIPTS.—For purposes of this subsection—

(i) after the testimony of any witness is fully transcribed, the Bureau investigator shall afford the witness (who may be accompanied by an attorney) a reasonable opportunity to examine the transcript;

(ii) the transcript shall be read to or by the witness, unless such examination and reading are waived by the witness;

(iii) any changes in form or substance which the witness desires to make shall be entered and identified upon the transcript by the Bureau investigator, with a statement of the reasons given by the witness for making such changes;

(iv) the transcript shall be signed by the witness, unless the witness in writing waives the signing, is ill, cannot be found, or refuses to sign; and

(v) if the transcript is not signed by the witness during the 30-day period following the date on which the witness is first afforded a reasonable opportunity to examine the transcript, the Bureau investigator shall sign the transcript and state on the record the fact of the waiver, illness, absence of the witness, or the refusal to sign, together with any reasons given for the failure to sign.

(F) CERTIFICATION BY INVESTIGATOR.—The Bureau investigator shall certify on the transcript that the witness was duly sworn by him or her and that the transcript is a true record of the testimony given by the witness, and the Bureau investigator shall promptly deliver the transcript or send it by registered or certified mail to the custodian.

(G) COPY OF TRANSCRIPT.—The Bureau investigator shall furnish a copy of the transcript (upon payment of reasonable charges for the transcript) to the witness only, except that the Bureau may for good cause limit such witness to inspection of the official transcript of his testimony.

(H) WITNESS FEES.—Any witness appearing for the taking of oral testimony pursuant to a civil investigative demand shall be entitled to the same fees and mileage which are paid to witnesses in the district courts of the United States.

(d) CONFIDENTIAL TREATMENT OF DEMAND MATERIAL.—

(1) IN GENERAL.—Documentary materials and tangible things received as a result of a civil investigative demand shall be subject to requirements and procedures regarding confidentiality, in accordance with rules established by the Bureau.

(2) DISCLOSURE TO CONGRESS.—No rule established by the Bureau regarding the confidentiality of materials submitted to, or otherwise obtained by, the Bureau shall be intended to prevent disclosure to either House of Congress or to an appropriate committee of the Congress, except that the Bureau is permitted to adopt rules allowing prior notice to any party that owns or otherwise provided the material to the Bureau and had designated such material as confidential.

(e) PETITION FOR ENFORCEMENT.—

(1) IN GENERAL.—Whenever any person fails to comply with any civil investigative demand duly served upon him under this section, or whenever satisfactory copying or reproduction of material requested pursuant to the demand cannot be accomplished and such person refuses to surrender such material, the Bureau, through such officers or attorneys as it may designate, may file, in the district court of the United States for any judicial district in which such person resides, is found, or transacts business, and serve upon such person, a petition for an order of such court for the enforcement of this section.

(2) SERVICE OF PROCESS.—All process of any court to which application may be made as provided in this subsection may be served in any judicial district.

(f) PETITION FOR ORDER MODIFYING OR SETTING ASIDE DEMAND.—

(1) IN GENERAL.—Not later than 20 days after the service of any civil investigative demand upon any person under subsection

(b), or at any time before the return date specified in the demand, whichever period is shorter, or within such period exceeding 20 days after service or in excess of such return date as may be prescribed in writing, subsequent to service, by any Bureau investigator named in the demand, such person may file with the Bureau a petition for an order by the Bureau modifying or setting aside the demand.

(2) COMPLIANCE DURING PENDENCY.—The time permitted for compliance with the demand in whole or in part, as determined proper and ordered by the Bureau, shall not run during the pendency of a petition under paragraph (1) at the Bureau, except that such person shall comply with any portions of the demand not sought to be modified or set aside.

(3) SPECIFIC GROUNDS.—A petition under paragraph (1) shall specify each ground upon which the petitioner relies in seeking relief, and may be based upon any failure of the demand to comply with the provisions of this section, or upon any constitutional or other legal right or privilege of such person.

(g) CUSTODIAL CONTROL.—At any time during which any custodian is in custody or control of any documentary material, tangible things, reports, answers to questions, or transcripts of oral testimony given by any person in compliance with any civil investigative demand, such person may file, in the district court of the United States for the judicial district within which the office of such custodian is situated, and serve upon such custodian, a petition for an order of such court requiring the performance by such custodian of any duty imposed upon him by this section or rule promulgated by the Bureau.

(h) JURISDICTION OF COURT.—

(1) IN GENERAL.—Whenever any petition is filed in any district court of the United States under this section, such court shall have jurisdiction to hear and determine the matter so presented, and to enter such order or orders as may be required to carry out the provisions of this section.

(2) APPEAL.—Any final order entered as described in paragraph (1) shall be subject to appeal pursuant to section 1291 of title 28, United States Code.

#### SEC. 1053. HEARINGS AND ADJUDICATION PROCEEDINGS.

(a) IN GENERAL.—The Bureau is authorized to conduct hearings and adjudication proceedings with respect to any person in the manner prescribed by chapter 5 of title 5, United States Code in order to ensure or enforce compliance with—

(1) the provisions of this title, including any rules prescribed by the Bureau under this title; and

(2) any other Federal law that the Bureau is authorized to enforce, including an enumerated consumer law, and any regulations or order prescribed thereunder, unless such Federal law specifically limits the Bureau from conducting a hearing or adjudication proceeding and only to the extent of such limitation.

(b) SPECIAL RULES FOR CEASE-AND-DESIST PROCEEDINGS.—

(1) ORDERS AUTHORIZED.—

(A) IN GENERAL.—If, in the opinion of the Bureau, any covered person or service provider is engaging or has engaged in an activity that violates a law, rule, or any condition imposed in writing on the person by the Bureau, the Bureau may, subject to sections 1024, 1025, and 1026, issue and serve upon the covered person or service provider a notice of charges in respect thereof.

(B) CONTENT OF NOTICE.—The notice under subparagraph (A) shall contain a statement of the facts constituting the alleged violation or violations, and shall fix a time and place at which a hearing will be held to de-

termine whether an order to cease and desist should issue against the covered person or service provider, such hearing to be held not earlier than 30 days nor later than 60 days after the date of service of such notice, unless an earlier or a later date is set by the Bureau, at the request of any party so served.

(C) CONSENT.—Unless the party or parties served under subparagraph (B) appear at the hearing personally or by a duly authorized representative, such person shall be deemed to have consented to the issuance of the cease-and-desist order.

(D) PROCEDURE.—In the event of consent under subparagraph (C), or if, upon the record, made at any such hearing, the Bureau finds that any violation specified in the notice of charges has been established, the Bureau may issue and serve upon the covered person or service provider an order to cease and desist from the violation or practice. Such order may, by provisions which may be mandatory or otherwise, require the covered person or service provider to cease and desist from the subject activity, and to take affirmative action to correct the conditions resulting from any such violation.

(2) EFFECTIVENESS OF ORDER.—A cease-and-desist order shall become effective at the expiration of 30 days after the date of service of an order under paragraph (1) upon the covered person or service provider concerned (except in the case of a cease-and-desist order issued upon consent, which shall become effective at the time specified therein), and shall remain effective and enforceable as provided therein, except to such extent as the order is stayed, modified, terminated, or set aside by action of the Bureau or a reviewing court.

(3) DECISION AND APPEAL.—Any hearing provided for in this subsection shall be held in the Federal judicial district or in the territory in which the residence or principal office or place of business of the person is located unless the person consents to another place, and shall be conducted in accordance with the provisions of chapter 5 of title 5 of the United States Code. After such hearing, and within 90 days after the Bureau has notified the parties that the case has been submitted to the Bureau for final decision, the Bureau shall render its decision (which shall include findings of fact upon which its decision is predicated) and shall issue and serve upon each party to the proceeding an order or orders consistent with the provisions of this section. Judicial review of any such order shall be exclusively as provided in this subsection. Unless a petition for review is timely filed in a court of appeals of the United States, as provided in paragraph (4), and thereafter until the record in the proceeding has been filed as provided in paragraph (4), the Bureau may at any time, upon such notice and in such manner as the Bureau shall determine proper, modify, terminate, or set aside any such order. Upon filing of the record as provided, the Bureau may modify, terminate, or set aside any such order with permission of the court.

(4) APPEAL TO COURT OF APPEALS.—Any party to any proceeding under this subsection may obtain a review of any order served pursuant to this subsection (other than an order issued with the consent of the person concerned) by the filing in the court of appeals of the United States for the circuit in which the principal office of the covered person is located, or in the United States Court of Appeals for the District of Columbia Circuit, within 30 days after the date of service of such order, a written petition praying that the order of the Bureau be modified, terminated, or set aside. A copy of such petition shall be forthwith transmitted by the clerk of the court to the Bureau, and

thereupon the Bureau shall file in the court the record in the proceeding, as provided in section 2112 of title 28 of the United States Code. Upon the filing of such petition, such court shall have jurisdiction, which upon the filing of the record shall except as provided in the last sentence of paragraph (3) be exclusive, to affirm, modify, terminate, or set aside, in whole or in part, the order of the Bureau. Review of such proceedings shall be had as provided in chapter 7 of title 5 of the United States Code. The judgment and decree of the court shall be final, except that the same shall be subject to review by the Supreme Court of the United States, upon certiorari, as provided in section 1254 of title 28 of the United States Code.

(5) NO STAY.—The commencement of proceedings for judicial review under paragraph (4) shall not, unless specifically ordered by the court, operate as a stay of any order issued by the Bureau.

(c) SPECIAL RULES FOR TEMPORARY CEASE-AND-DESIST PROCEEDINGS.—

(1) IN GENERAL.—Whenever the Bureau determines that the violation specified in the notice of charges served upon a person, including a service provider, pursuant to subsection (b), or the continuation thereof, is likely to cause the person to be insolvent or otherwise prejudice the interests of consumers before the completion of the proceedings conducted pursuant to subsection (b), the Bureau may issue a temporary order requiring the person to cease and desist from any such violation or practice and to take affirmative action to prevent or remedy such insolvency or other condition pending completion of such proceedings. Such order may include any requirement authorized under this subtitle. Such order shall become effective upon service upon the person and, unless set aside, limited, or suspended by a court in proceedings authorized by paragraph (2), shall remain effective and enforceable pending the completion of the administrative proceedings pursuant to such notice and until such time as the Bureau shall dismiss the charges specified in such notice, or if a cease-and-desist order is issued against the person, until the effective date of such order.

(2) APPEAL.—Not later than 10 days after the covered person or service provider concerned has been served with a temporary cease-and-desist order, the person may apply to the United States district court for the judicial district in which the residence or principal office or place of business of the person is located, or the United States District Court for the District of Columbia, for an injunction setting aside, limiting, or suspending the enforcement, operation, or effectiveness of such order pending the completion of the administrative proceedings pursuant to the notice of charges served upon the person under subsection (b), and such court shall have jurisdiction to issue such injunction.

(3) INCOMPLETE OR INACCURATE RECORDS.—

(A) TEMPORARY ORDER.—If a notice of charges served under subsection (b) specifies, on the basis of particular facts and circumstances, that the books and records of a covered person or service provider are so incomplete or inaccurate that the Bureau is unable to determine the financial condition of that person or the details or purpose of any transaction or transactions that may have a material effect on the financial condition of that person, the Bureau may issue a temporary order requiring—

(i) the cessation of any activity or practice which gave rise, whether in whole or in part, to the incomplete or inaccurate state of the books or records; or

(ii) affirmative action to restore such books or records to a complete and accurate

state, until the completion of the proceedings under subsection (b)(1).

(B) EFFECTIVE PERIOD.—Any temporary order issued under subparagraph (A)—

(i) shall become effective upon service; and (ii) unless set aside, limited, or suspended by a court in proceedings under paragraph (2), shall remain in effect and enforceable until the earlier of—

(I) the completion of the proceeding initiated under subsection (b) in connection with the notice of charges; or

(II) the date the Bureau determines, by examination or otherwise, that the books and records of the covered person or service provider are accurate and reflect the financial condition thereof.

(d) SPECIAL RULES FOR ENFORCEMENT OF ORDERS.—

(1) IN GENERAL.—The Bureau may in its discretion apply to the United States district court within the jurisdiction of which the principal office or place of business of the person is located, for the enforcement of any effective and outstanding notice or order issued under this section, and such court shall have jurisdiction and power to order and require compliance herewith.

(2) EXCEPTION.—Except as otherwise provided in this subsection, no court shall have jurisdiction to affect by injunction or otherwise the issuance or enforcement of any notice or order or to review, modify, suspend, terminate, or set aside any such notice or order.

(e) RULES.—The Bureau shall prescribe rules establishing such procedures as may be necessary to carry out this section.

#### SEC. 1054. LITIGATION AUTHORITY.

(a) IN GENERAL.—If any person violates a Federal consumer financial law, the Bureau may, subject to sections 1024, 1025, and 1026, commence a civil action against such person to impose a civil penalty or to seek all appropriate legal and equitable relief including a permanent or temporary injunction as permitted by law.

(b) REPRESENTATION.—The Bureau may act in its own name and through its own attorneys in enforcing any provision of this title, rules thereunder, or any other law or regulation, or in any action, suit, or proceeding to which the Bureau is a party.

(c) COMPROMISE OF ACTIONS.—The Bureau may compromise or settle any action if such compromise is approved by the court.

(d) NOTICE TO THE ATTORNEY GENERAL.—When commencing a civil action under Federal consumer financial law, or any rule thereunder, the Bureau shall notify the Attorney General and, with respect to a civil action against an insured depository institution or insured credit union, the appropriate prudential regulator.

(e) APPEARANCE BEFORE THE SUPREME COURT.—The Bureau may represent itself in its own name before the Supreme Court of the United States, provided that the Bureau makes a written request to the Attorney General within the 10-day period which begins on the date of entry of the judgment which would permit any party to file a petition for writ of certiorari, and the Attorney General concurs with such request or fails to take action within 60 days of the request of the Bureau.

(f) FORUM.—Any civil action brought under this title may be brought in a United States district court or in any court of competent jurisdiction of a state in a district in which the defendant is located or resides or is doing business, and such court shall have jurisdiction to enjoin such person and to require compliance with any Federal consumer financial law.

(g) TIME FOR BRINGING ACTION.—

(1) IN GENERAL.—Except as otherwise permitted by law or equity, no action may be

brought under this title more than 3 years after the date of discovery of the violation to which an action relates.

(2) LIMITATIONS UNDER OTHER FEDERAL LAWS.—

(A) IN GENERAL.—For purposes of this subsection, an action arising under this title does not include claims arising solely under enumerated consumer laws.

(B) BUREAU AUTHORITY.—In any action arising solely under an enumerated consumer law, the Bureau may commence, defend, or intervene in the action in accordance with the requirements of that provision of law, as applicable.

(C) TRANSFERRED AUTHORITY.—In any action arising solely under laws for which authorities were transferred under subtitles F and H, the Bureau may commence, defend, or intervene in the action in accordance with the requirements of that provision of law, as applicable.

#### SEC. 1055. RELIEF AVAILABLE.

(a) ADMINISTRATIVE PROCEEDINGS OR COURT ACTIONS.—

(1) JURISDICTION.—The court (or the Bureau, as the case may be) in an action or adjudication proceeding brought under Federal consumer financial law, shall have jurisdiction to grant any appropriate legal or equitable relief with respect to a violation of Federal consumer financial law, including a violation of a rule or order prescribed under a Federal consumer financial law.

(2) RELIEF.—Relief under this section may include, without limitation—

(A) rescission or reformation of contracts;

(B) refund of moneys or return of real property;

(C) restitution;

(D) disgorgement or compensation for unjust enrichment;

(E) payment of damages or other monetary relief;

(F) public notification regarding the violation, including the costs of notification;

(G) limits on the activities or functions of the person; and

(H) civil money penalties, as set forth more fully in subsection (c).

(3) NO EXEMPLARY OR PUNITIVE DAMAGES.—Nothing in this subsection shall be construed as authorizing the imposition of exemplary or punitive damages.

(b) RECOVERY OF COSTS.—In any action brought by the Bureau, a State attorney general, or any State regulator to enforce any Federal consumer financial law, the Bureau, the State attorney general, or the State regulator may recover its costs in connection with prosecuting such action if the Bureau, the State attorney general, or the State regulator is the prevailing party in the action.

(c) CIVIL MONEY PENALTY IN COURT AND ADMINISTRATIVE ACTIONS.—

(1) IN GENERAL.—Any person that violates, through any act or omission, any provision of Federal consumer financial law shall forfeit and pay a civil penalty pursuant to this subsection.

(2) PENALTY AMOUNTS.—

(A) FIRST TIER.—For any violation of a law, rule, or final order or condition imposed in writing by the Bureau, a civil penalty may not exceed \$5,000 for each day during which such violation or failure to pay continues.

(B) SECOND TIER.—Notwithstanding paragraph (A), for any person that recklessly engages in a violation of a Federal consumer financial law, a civil penalty may not exceed \$25,000 for each day during which such violation continues.

(C) THIRD TIER.—Notwithstanding subparagraphs (A) and (B), for any person that knowingly violates a Federal consumer financial law, a civil penalty may not exceed \$1,000,000 for each day during which such violation continues.

(3) MITIGATING FACTORS.—In determining the amount of any penalty assessed under paragraph (2), the Bureau or the court shall take into account the appropriateness of the penalty with respect to—

(A) the size of financial resources and good faith of the person charged;

(B) the gravity of the violation or failure to pay;

(C) the severity of the risks to or losses of the consumer, which may take into account the number of products or services sold or provided;

(D) the history of previous violations; and

(E) such other matters as justice may require.

(4) AUTHORITY TO MODIFY OR REMIT PENALTY.—The Bureau may compromise, modify, or remit any penalty which may be assessed or had already been assessed under paragraph (2). The amount of such penalty, when finally determined, shall be exclusive of any sums owed by the person to the United States in connection with the costs of the proceeding, and may be deducted from any sums owing by the United States to the person charged.

(5) NOTICE AND HEARING.—No civil penalty may be assessed under this subsection with respect to a violation of any Federal consumer financial law, unless—

(A) the Bureau gives notice and an opportunity for a hearing to the person accused of the violation; or

(B) the appropriate court has ordered such assessment and entered judgment in favor of the Bureau.

#### SEC. 1056. REFERRALS FOR CRIMINAL PROCEEDINGS.

If the Bureau obtains evidence that any person, domestic or foreign, has engaged in conduct that may constitute a violation of Federal criminal law, the Bureau shall have the power to transmit such evidence to the Attorney General of the United States, who may institute criminal proceedings under appropriate law. Nothing in this section affects any other authority of the Bureau to disclose information.

#### SEC. 1057. EMPLOYEE PROTECTION.

(a) IN GENERAL.—No covered person or service provider shall terminate or in any other way discriminate against, or cause to be terminated or discriminated against, any covered employee or any authorized representative of covered employees by reason of the fact that such employee or representative, whether at the initiative of the employee or in the ordinary course of the duties of the employee (or any person acting pursuant to a request of the employee), has—

(1) provided, caused to be provided, or is about to provide or cause to be provided, information to the employer, the Bureau, or any other State, local, or Federal, government authority or law enforcement agency relating to any violation of, or any act or omission that the employee reasonably believes to be a violation of, any provision of this title or any other provision of law that is subject to the jurisdiction of the Bureau, or any rule, order, standard, or prohibition prescribed by the Bureau;

(2) testified or will testify in any proceeding resulting from the administration or enforcement of any provision of this title or any other provision of law that is subject to the jurisdiction of the Bureau, or any rule, order, standard, or prohibition prescribed by the Bureau;

(3) filed, instituted, or caused to be filed or instituted any proceeding under any Federal consumer financial law; or

(4) objected to, or refused to participate in, any activity, policy, practice, or assigned task that the employee (or other such person) reasonably believed to be in violation of

any law, rule, order, standard, or prohibition, subject to the jurisdiction of, or enforceable by, the Bureau.

(b) DEFINITION OF COVERED EMPLOYEE.—For the purposes of this section, the term “covered employee” means any individual performing tasks related to the offering or provision of a consumer financial product or service.

(c) PROCEDURES AND TIMETABLES.—

(1) COMPLAINT.—

(A) IN GENERAL.—A person who believes that he or she has been discharged or otherwise discriminated against by any person in violation of subsection (a) may, not later than 180 days after the date on which such alleged violation occurs, file (or have any person file on his or her behalf) a complaint with the Secretary of Labor alleging such discharge or discrimination and identifying the person responsible for such act.

(B) ACTIONS OF SECRETARY OF LABOR.—Upon receipt of such a complaint, the Secretary of Labor shall notify, in writing, the person named in the complaint who is alleged to have committed the violation, of—

- (i) the filing of the complaint;
- (ii) the allegations contained in the complaint;
- (iii) the substance of evidence supporting the complaint; and
- (iv) opportunities that will be afforded to such person under paragraph (2).

(2) INVESTIGATION BY SECRETARY OF LABOR.—

(A) IN GENERAL.—Not later than 60 days after the date of receipt of a complaint filed under paragraph (1), and after affording the complainant and the person named in the complaint who is alleged to have committed the violation that is the basis for the complaint an opportunity to submit to the Secretary of Labor a written response to the complaint and an opportunity to meet with a representative of the Secretary of Labor to present statements from witnesses, the Secretary of Labor shall—

- (i) initiate an investigation and determine whether there is reasonable cause to believe that the complaint has merit; and
- (ii) notify the complainant and the person alleged to have committed the violation of subsection (a), in writing, of such determination.

(B) NOTICE OF RELIEF AVAILABLE.—If the Secretary of Labor concludes that there is reasonable cause to believe that a violation of subsection (a) has occurred, the Secretary of Labor shall, together with the notice under subparagraph (A)(ii), issue a preliminary order providing the relief prescribed by paragraph (4)(B).

(C) REQUEST FOR HEARING.—Not later than 30 days after the date of receipt of notification of a determination of the Secretary of Labor under this paragraph, either the person alleged to have committed the violation or the complainant may file objections to the findings or preliminary order, or both, and request a hearing on the record. The filing of such objections shall not operate to stay any reinstatement remedy contained in the preliminary order. Any such hearing shall be conducted expeditiously, and if a hearing is not requested in such 30-day period, the preliminary order shall be deemed a final order that is not subject to judicial review.

(3) GROUNDS FOR DETERMINATION OF COMPLAINTS.—

(A) IN GENERAL.—The Secretary of Labor shall dismiss a complaint filed under this subsection, and shall not conduct an investigation otherwise required under paragraph (2), unless the complainant makes a prima facie showing that any behavior described in paragraphs (1) through (4) of subsection (a)

was a contributing factor in the unfavorable personnel action alleged in the complaint.

(B) REBUTTAL EVIDENCE.—Notwithstanding a finding by the Secretary of Labor that the complainant has made the showing required under subparagraph (A), no investigation otherwise required under paragraph (2) shall be conducted, if the employer demonstrates, by clear and convincing evidence, that the employer would have taken the same unfavorable personnel action in the absence of that behavior.

(C) EVIDENTIARY STANDARDS.—The Secretary of Labor may determine that a violation of subsection (a) has occurred only if the complainant demonstrates that any behavior described in paragraphs (1) through (4) of subsection (a) was a contributing factor in the unfavorable personnel action alleged in the complaint. Relief may not be ordered under subparagraph (A) if the employer demonstrates by clear and convincing evidence that the employer would have taken the same unfavorable personnel action in the absence of that behavior.

(4) ISSUANCE OF FINAL ORDERS; REVIEW PROCEDURES.—

(A) TIMING.—Not later than 120 days after the date of conclusion of any hearing under paragraph (2), the Secretary of Labor shall issue a final order providing the relief prescribed by this paragraph or denying the complaint. At any time before issuance of a final order, a proceeding under this subsection may be terminated on the basis of a settlement agreement entered into by the Secretary of Labor, the complainant, and the person alleged to have committed the violation.

(B) PENALTIES.—

(i) ORDER OF SECRETARY OF LABOR.—If, in response to a complaint filed under paragraph (1), the Secretary of Labor determines that a violation of subsection (a) has occurred, the Secretary of Labor shall order the person who committed such violation—

- (I) to take affirmative action to abate the violation;
- (II) to reinstate the complainant to his or her former position, together with compensation (including back pay) and restore the terms, conditions, and privileges associated with his or her employment; and
- (III) to provide compensatory damages to the complainant.

(ii) PENALTY.—If an order is issued under clause (i), the Secretary of Labor, at the request of the complainant, shall assess against the person against whom the order is issued, a sum equal to the aggregate amount of all costs and expenses (including attorney fees and expert witness fees) reasonably incurred, as determined by the Secretary of Labor, by the complainant for, or in connection with, the bringing of the complaint upon which the order was issued.

(C) PENALTY FOR FRIVOLOUS CLAIMS.—If the Secretary of Labor finds that a complaint under paragraph (1) is frivolous or has been brought in bad faith, the Secretary of Labor may award to the prevailing employer a reasonable attorney fee, not exceeding \$1,000, to be paid by the complainant.

(D) DE NOVO REVIEW.—

(i) FAILURE OF THE SECRETARY TO ACT.—If the Secretary of Labor has not issued a final order within 210 days after the date of filing of a complaint under this subsection, or within 90 days after the date of receipt of a written determination, the complainant may bring an action at law or equity for de novo review in the appropriate district court of the United States having jurisdiction, which shall have jurisdiction over such an action without regard to the amount in controversy, and which action shall, at the request of either party to such action, be tried by the court with a jury.

(ii) PROCEDURES.—A proceeding under clause (i) shall be governed by the same legal burdens of proof specified in paragraph (3). The court shall have jurisdiction to grant all relief necessary to make the employee whole, including injunctive relief and compensatory damages, including—

(I) reinstatement with the same seniority status that the employee would have had, but for the discharge or discrimination;

(II) the amount of back pay, with interest; and

(III) compensation for any special damages sustained as a result of the discharge or discrimination, including litigation costs, expert witness fees, and reasonable attorney fees.

(E) OTHER APPEALS.—Unless the complainant brings an action under subparagraph (D), any person adversely affected or aggrieved by a final order issued under subparagraph (A) may file a petition for review of the order in the United States Court of Appeals for the circuit in which the violation with respect to which the order was issued, allegedly occurred or the circuit in which the complainant resided on the date of such violation, not later than 60 days after the date of the issuance of the final order of the Secretary of Labor under subparagraph (A). Review shall conform to chapter 7 of title 5, United States Code. The commencement of proceedings under this subparagraph shall not, unless ordered by the court, operate as a stay of the order. An order of the Secretary of Labor with respect to which review could have been obtained under this subparagraph shall not be subject to judicial review in any criminal or other civil proceeding.

(5) FAILURE TO COMPLY WITH ORDER.—

(A) ACTIONS BY THE SECRETARY.—If any person has failed to comply with a final order issued under paragraph (4), the Secretary of Labor may file a civil action in the United States district court for the district in which the violation was found to have occurred, or in the United States district court for the District of Columbia, to enforce such order. In actions brought under this paragraph, the district courts shall have jurisdiction to grant all appropriate relief including injunctive relief and compensatory damages.

(B) CIVIL ACTIONS TO COMPEL COMPLIANCE.—A person on whose behalf an order was issued under paragraph (4) may commence a civil action against the person to whom such order was issued to require compliance with such order. The appropriate United States district court shall have jurisdiction, without regard to the amount in controversy or the citizenship of the parties, to enforce such order.

(C) AWARD OF COSTS AUTHORIZED.—The court, in issuing any final order under this paragraph, may award costs of litigation (including reasonable attorney and expert witness fees) to any party, whenever the court determines such award is appropriate.

(D) MANDAMUS PROCEEDINGS.—Any nondiscretionary duty imposed by this section shall be enforceable in a mandamus proceeding brought under section 1361 of title 28, United States Code.

(d) UNENFORCEABILITY OF CERTAIN AGREEMENTS.—

(1) NO WAIVER OF RIGHTS AND REMEDIES.—Except as provided under paragraph (3), and notwithstanding any other provision of law, the rights and remedies provided for in this section may not be waived by any agreement, policy, form, or condition of employment, including by any predispute arbitration agreement.

(2) NO PREDISPUTE ARBITRATION AGREEMENTS.—Except as provided under paragraph (3), and notwithstanding any other provision of law, no predispute arbitration agreement shall be valid or enforceable to the extent

that it requires arbitration of a dispute arising under this section.

(3) EXCEPTION.—Notwithstanding paragraphs (1) and (2), an arbitration provision in a collective bargaining agreement shall be enforceable as to disputes arising under subsection (a)(4), unless the Bureau determines, by rule, that such provision is inconsistent with the purposes of this title.

**SEC. 1058. EFFECTIVE DATE.**

This subtitle shall become effective on the designated transfer date.

**Subtitle F—Transfer of Functions and Personnel; Transitional Provisions**

**SEC. 1061. TRANSFER OF CONSUMER FINANCIAL PROTECTION FUNCTIONS.**

(a) DEFINED TERMS.—For purposes of this subtitle—

(1) the term “consumer financial protection functions” means research, rulemaking, issuance of orders or guidance, supervision, examination, and enforcement activities, powers, and duties relating to the offering or provision of consumer financial products or services; and

(2) the terms “transferor agency” and “transferor agencies” mean, respectively—

(A) the Board of Governors (and any Federal reserve bank, as the context requires), the Federal Deposit Insurance Corporation, the Federal Trade Commission, the National Credit Union Administration, the Office of the Comptroller of the Currency, the Office of Thrift Supervision, and the Department of Housing and Urban Development, and the heads of those agencies; and

(B) the agencies listed in subparagraph (A), collectively.

(b) IN GENERAL.—Except as provided in subsection (c), consumer financial protection functions are transferred as follows:

(1) BOARD OF GOVERNORS.—

(A) TRANSFER OF FUNCTIONS.—All consumer financial protection functions of the Board of Governors are transferred to the Bureau.

(B) BOARD OF GOVERNORS AUTHORITY.—The Bureau shall have all powers and duties that were vested in the Board of Governors, relating to consumer financial protection functions, on the day before the designated transfer date.

(2) COMPTROLLER OF THE CURRENCY.—

(A) TRANSFER OF FUNCTIONS.—All consumer financial protection functions of the Comptroller of the Currency are transferred to the Bureau.

(B) COMPTROLLER AUTHORITY.—The Bureau shall have all powers and duties that were vested in the Comptroller of the Currency, relating to consumer financial protection functions, on the day before the designated transfer date.

(3) DIRECTOR OF THE OFFICE OF THRIFT SUPERVISION.—

(A) TRANSFER OF FUNCTIONS.—All consumer financial protection functions of the Director of the Office of Thrift Supervision are transferred to the Bureau.

(B) DIRECTOR AUTHORITY.—The Bureau shall have all powers and duties that were vested in the Director of the Office of Thrift Supervision, relating to consumer financial protection functions, on the day before the designated transfer date.

(4) FEDERAL DEPOSIT INSURANCE CORPORATION.—

(A) TRANSFER OF FUNCTIONS.—All consumer financial protection functions of the Federal Deposit Insurance Corporation are transferred to the Bureau.

(B) CORPORATION AUTHORITY.—The Bureau shall have all powers and duties that were vested in the Federal Deposit Insurance Corporation, relating to consumer financial protection functions, on the day before the designated transfer date.

(5) FEDERAL TRADE COMMISSION.—

(A) TRANSFER OF FUNCTIONS.—Except as provided in subparagraph (C), all consumer financial protection functions of the Federal Trade Commission are transferred to the Bureau.

(B) COMMISSION AUTHORITY.—Except as provided in subparagraph (C), the Bureau shall have all powers and duties that were vested in the Federal Trade Commission relating to consumer financial protection functions on the day before the designated transfer date.

(C) CONTINUATION OF CERTAIN COMMISSION AUTHORITIES.—Notwithstanding subparagraphs (A) and (B), the Federal Trade Commission shall continue to have authority to enforce, and issue rules with respect to—

(i) the Credit Repair Organizations Act (15 U.S.C. 1679 et seq.);

(ii) section 5 of the Federal Trade Commission Act (15 U.S.C. 45); and

(iii) the Telemarketing and Consumer Fraud and Abuse Prevention Act (15 U.S.C. 6101 et seq.).

(6) NATIONAL CREDIT UNION ADMINISTRATION.—

(A) TRANSFER OF FUNCTIONS.—All consumer financial protection functions of the National Credit Union Administration are transferred to the Bureau.

(B) NATIONAL CREDIT UNION ADMINISTRATION AUTHORITY.—The Bureau shall have all powers and duties that were vested in the National Credit Union Administration, relating to consumer financial protection functions, on the day before the designated transfer date.

(7) DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT.—

(A) TRANSFER OF FUNCTIONS.—All consumer financial protection functions of the Secretary of the Department of Housing and Urban Development relating to the Real Estate Settlement Procedures Act of 1974 (12 U.S.C. 2601 et seq.) and the Secure and Fair Enforcement for Mortgage Licensing Act of 2008 (12 U.S.C. 5102 et seq.) are transferred to the Bureau.

(B) AUTHORITY OF THE DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT.—The Bureau shall have all powers and duties that were vested in the Secretary of the Department of Housing and Urban Development relating to the Real Estate Settlement Procedures Act of 1974 (12 U.S.C. 2601 et seq.), and the Secure and Fair Enforcement for Mortgage Licensing Act of 2008 (12 U.S.C. 5101 et seq.), on the day before the designated transfer date.

(C) TRANSFERS OF FUNCTIONS SUBJECT TO EXAMINATION AND ENFORCEMENT AUTHORITY REMAINING WITH TRANSFEROR AGENCIES.—The transfers of functions in subsection (b) do not affect the authority of the agencies identified in subsection (b) from conducting examinations or initiating and maintaining enforcement proceedings, including performing appropriate supervisory and support functions relating thereto, in accordance with sections 1024, 1025, and 1026.

(d) EFFECTIVE DATE.—Subsections (b) and (c) shall become effective on the designated transfer date.

**SEC. 1062. DESIGNATED TRANSFER DATE.**

(a) IN GENERAL.—Not later than 60 days after the date of enactment of this Act, the Secretary shall—

(1) in consultation with the Chairman of the Board of Governors, the Chairperson of the Corporation, the Chairman of the Federal Trade Commission, the Chairman of the National Credit Union Administration Board, the Comptroller of the Currency, the Director of the Office of Thrift Supervision, the Secretary of the Department of Housing and Urban Development, and the Director of the Office of Management and Budget, designate a single calendar date for the transfer of functions to the Bureau under section 1061; and

(2) publish notice of that designated date in the Federal Register.

(b) CHANGING DESIGNATION.—The Secretary—

(1) may, in consultation with the Chairman of the Board of Governors, the Chairperson of the Federal Deposit Insurance Corporation, the Chairman of the Federal Trade Commission, the Chairman of the National Credit Union Administration Board, the Comptroller of the Currency, the Director of the Office of Thrift Supervision, the Secretary of the Department of Housing and Urban Development, and the Director of the Office of Management and Budget, change the date designated under subsection (a); and

(2) shall publish notice of any changed designated date in the Federal Register.

(c) PERMISSIBLE DATES.—

(1) IN GENERAL.—Except as provided in paragraph (2), any date designated under this section shall be not earlier than 180 days, nor later than 18 months, after the date of enactment of this Act.

(2) EXTENSION OF TIME.—The Secretary may designate a date that is later than 18 months after the date of enactment of this Act if the Secretary transmits to appropriate committees of Congress—

(A) a written determination that orderly implementation of this title is not feasible before the date that is 18 months after the date of enactment of this Act;

(B) an explanation of why an extension is necessary for the orderly implementation of this title; and

(C) a description of the steps that will be taken to effect an orderly and timely implementation of this title within the extended time period.

(3) EXTENSION LIMITED.—In no case may any date designated under this section be later than 24 months after the date of enactment of this Act.

**SEC. 1063. SAVINGS PROVISIONS.**

(a) BOARD OF GOVERNORS.—

(1) EXISTING RIGHTS, DUTIES, AND OBLIGATIONS NOT AFFECTED.—Section 1061(b)(1) does not affect the validity of any right, duty, or obligation of the United States, the Board of Governors (or any Federal reserve bank), or any other person that—

(A) arises under any provision of law relating to any consumer financial protection function of the Board of Governors transferred to the Bureau by this title; and

(B) existed on the day before the designated transfer date.

(2) CONTINUATION OF SUITS.—No provision of this Act shall abate any proceeding commenced by or against the Board of Governors (or any Federal reserve bank) before the designated transfer date with respect to any consumer financial protection function of the Board of Governors (or any Federal reserve bank) transferred to the Bureau by this title, except that the Bureau, subject to sections 1024, 1025, and 1026, shall be substituted for the Board of Governors (or Federal reserve bank) as a party to any such proceeding as of the designated transfer date.

(b) FEDERAL DEPOSIT INSURANCE CORPORATION.—

(1) EXISTING RIGHTS, DUTIES, AND OBLIGATIONS NOT AFFECTED.—Section 1061(b)(4) does not affect the validity of any right, duty, or obligation of the United States, the Federal Deposit Insurance Corporation, the Board of Directors of that Corporation, or any other person, that—

(A) arises under any provision of law relating to any consumer financial protection function of the Federal Deposit Insurance Corporation transferred to the Bureau by this title; and

(B) existed on the day before the designated transfer date.

(2) CONTINUATION OF SUITS.—No provision of this Act shall abate any proceeding commenced by or against the Federal Deposit Insurance Corporation (or the Board of Directors of that Corporation) before the designated transfer date with respect to any consumer financial protection function of the Federal Deposit Insurance Corporation transferred to the Bureau by this title, except that the Bureau, subject to sections 1024, 1025, and 1026, shall be substituted for the Federal Deposit Insurance Corporation (or Board of Directors) as a party to any such proceeding as of the designated transfer date.

(c) FEDERAL TRADE COMMISSION.—

(1) EXISTING RIGHTS, DUTIES, AND OBLIGATIONS NOT AFFECTED.—Section 1061(b)(5) does not affect the validity of any right, duty, or obligation of the United States, the Federal Trade Commission, or any other person, that—

(A) arises under any provision of law relating to any consumer financial protection function of the Federal Trade Commission transferred to the Bureau by this title; and

(B) existed on the day before the designated transfer date.

(2) CONTINUATION OF SUITS.—No provision of this Act shall abate any proceeding commenced by or against the Federal Trade Commission before the designated transfer date with respect to any consumer financial protection function of the Federal Trade Commission transferred to the Bureau by this title, except that the Bureau, subject to sections 1024, 1025, and 1026, shall be substituted for the Federal Trade Commission as a party to any such proceeding as of the designated transfer date.

(d) NATIONAL CREDIT UNION ADMINISTRATION.—

(1) EXISTING RIGHTS, DUTIES, AND OBLIGATIONS NOT AFFECTED.—Section 1061(b)(6) does not affect the validity of any right, duty, or obligation of the United States, the National Credit Union Administration, the National Credit Union Administration Board, or any other person, that—

(A) arises under any provision of law relating to any consumer financial protection function of the National Credit Union Administration transferred to the Bureau by this title; and

(B) existed on the day before the designated transfer date.

(2) CONTINUATION OF SUITS.—No provision of this Act shall abate any proceeding commenced by or against the National Credit Union Administration (or the National Credit Union Administration Board) before the designated transfer date with respect to any consumer financial protection function of the National Credit Union Administration transferred to the Bureau by this title, except that the Bureau, subject to sections 1024, 1025, and 1026, shall be substituted for the National Credit Union Administration (or National Credit Union Administration Board) as a party to any such proceeding as of the designated transfer date.

(e) OFFICE OF THE COMPTROLLER OF THE CURRENCY.—

(1) EXISTING RIGHTS, DUTIES, AND OBLIGATIONS NOT AFFECTED.—Section 1061(b)(2) does not affect the validity of any right, duty, or obligation of the United States, the Comptroller of the Currency, the Office of the Comptroller of the Currency, or any other person, that—

(A) arises under any provision of law relating to any consumer financial protection function of the Comptroller of the Currency transferred to the Bureau by this title; and

(B) existed on the day before the designated transfer date.

(2) CONTINUATION OF SUITS.—No provision of this Act shall abate any proceeding com-

menced by or against the Comptroller of the Currency (or the Office of the Comptroller of the Currency) with respect to any consumer financial protection function of the Comptroller of the Currency transferred to the Bureau by this title before the designated transfer date, except that the Bureau, subject to sections 1024, 1025, and 1026, shall be substituted for the Comptroller of the Currency (or the Office of the Comptroller of the Currency) as a party to any such proceeding as of the designated transfer date.

(f) OFFICE OF THRIFT SUPERVISION.—

(1) EXISTING RIGHTS, DUTIES, AND OBLIGATIONS NOT AFFECTED.—Section 1061(b)(3) does not affect the validity of any right, duty, or obligation of the United States, the Director of the Office of Thrift Supervision, the Office of Thrift Supervision, or any other person, that—

(A) arises under any provision of law relating to any consumer financial protection function of the Director of the Office of Thrift Supervision transferred to the Bureau by this title; and

(B) that existed on the day before the designated transfer date.

(2) CONTINUATION OF SUITS.—No provision of this Act shall abate any proceeding commenced by or against the Director of the Office of Thrift Supervision (or the Office of Thrift Supervision) with respect to any consumer financial protection function of the Director of the Office of Thrift Supervision transferred to the Bureau by this title before the designated transfer date, except that the Bureau, subject to sections 1024, 1025, and 1026, shall be substituted for the Director (or the Office of Thrift Supervision) as a party to any such proceeding as of the designated transfer date.

(g) DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT.—

(1) EXISTING RIGHTS, DUTIES, AND OBLIGATIONS NOT AFFECTED.—Section 1061(b)(7) shall not affect the validity of any right, duty, or obligation of the United States, the Secretary of the Department of Housing and Urban Development (or the Department of Housing and Urban Development), or any other person, that—

(A) arises under any provision of law relating to any function of the Secretary of the Department of Housing and Urban Development with respect to the Real Estate Settlement Procedures Act of 1974 (12 U.S.C. 2601 et seq.) or the Secure and Fair Enforcement for Mortgage Licensing Act of 2008 (12 U.S.C. 5102 et seq.) transferred to the Bureau by this title; and

(B) existed on the day before the designated transfer date.

(2) CONTINUATION OF SUITS.—This title shall not abate any proceeding commenced by or against the Secretary of the Department of Housing and Urban Development (or the Department of Housing and Urban Development) with respect to any consumer financial protection function of the Secretary of the Department of Housing and Urban Development transferred to the Bureau by this title before the designated transfer date, except that the Bureau, subject to sections 1024, 1025, and 1026, shall be substituted for the Secretary of the Department of Housing and Urban Development (or the Department of Housing and Urban Development) as a party to any such proceeding as of the designated transfer date.

(h) CONTINUATION OF EXISTING ORDERS, RULES, DETERMINATIONS, AGREEMENTS, AND RESOLUTIONS.—All orders, resolutions, determinations, agreements, and rules that have been issued, made, prescribed, or allowed to become effective by any transferor agency or by a court of competent jurisdiction, in the performance of consumer financial protection functions that are transferred by this

title and that are in effect on the day before the designated transfer date, shall continue in effect according to the terms of those orders, resolutions, determinations, agreements, and rules, and shall not be enforceable by or against the Bureau.

(i) IDENTIFICATION OF RULES CONTINUED.—Not later than the designated transfer date, the Bureau—

(1) shall, after consultation with the head of each transferor agency, identify the rules continued under subsection (h) that will be enforced by the Bureau; and

(2) shall publish a list of such rules in the Federal Register.

(j) STATUS OF RULES PROPOSED OR NOT YET EFFECTIVE.—

(1) PROPOSED RULES.—Any proposed rule of a transferor agency which that agency, in performing consumer financial protection functions transferred by this title, has proposed before the designated transfer date, but has not been published as a final rule before that date, shall be deemed to be a proposed rule of the Bureau.

(2) RULES NOT YET EFFECTIVE.—Any interim or final rule of a transferor agency which that agency, in performing consumer financial protection functions transferred by this title, has published before the designated transfer date, but which has not become effective before that date, shall become effective as a rule of the Bureau according to its terms.

SEC. 1064. TRANSFER OF CERTAIN PERSONNEL.

(a) IN GENERAL.—

(1) CERTAIN FEDERAL RESERVE SYSTEM EMPLOYEES TRANSFERRED.—

(A) IDENTIFYING EMPLOYEES FOR TRANSFER.—The Bureau and the Board of Governors shall—

(i) jointly determine the number of employees of the Board of Governors necessary to perform or support the consumer financial protection functions of the Board of Governors that are transferred to the Bureau by this title; and

(ii) consistent with the number determined under clause (i), jointly identify employees of the Board of Governors for transfer to the Bureau, in a manner that the Bureau and the Board of Governors, in their sole discretion, determine equitable.

(B) IDENTIFIED EMPLOYEES TRANSFERRED.—All employees of the Board of Governors identified under subparagraph (A)(ii) shall be transferred to the Bureau for employment.

(C) FEDERAL RESERVE BANK EMPLOYEES.—Employees of any Federal reserve bank who, on the day before the designated transfer date, are performing consumer financial protection functions on behalf of the Board of Governors shall be treated as employees of the Board of Governors for purposes of subparagraphs (A) and (B).

(2) CERTAIN FDIC EMPLOYEES TRANSFERRED.—

(A) IDENTIFYING EMPLOYEES FOR TRANSFER.—The Bureau and the Board of Directors of the Federal Deposit Insurance Corporation shall—

(i) jointly determine the number of employees of that Corporation necessary to perform or support the consumer financial protection functions of the Corporation that are transferred to the Bureau by this title; and

(ii) consistent with the number determined under clause (i), jointly identify employees of the Corporation for transfer to the Bureau, in a manner that the Bureau and the Board of Directors of the Corporation, in their sole discretion, determine equitable.

(B) IDENTIFIED EMPLOYEES TRANSFERRED.—All employees of the Corporation identified under subparagraph (A)(ii) shall be transferred to the Bureau for employment.

(3) CERTAIN NCUA EMPLOYEES TRANSFERRED.—

(A) IDENTIFYING EMPLOYEES FOR TRANSFER.—The Bureau and the National Credit Union Administration Board shall—

(i) jointly determine the number of employees of the National Credit Union Administration necessary to perform or support the consumer financial protection functions of the National Credit Union Administration that are transferred to the Bureau by this title; and

(ii) consistent with the number determined under clause (i), jointly identify employees of the National Credit Union Administration for transfer to the Bureau, in a manner that the Bureau and the National Credit Union Administration Board, in their sole discretion, determine equitable.

(B) IDENTIFIED EMPLOYEES TRANSFERRED.—All employees of the National Credit Union Administration identified under subparagraph (A)(ii) shall be transferred to the Bureau for employment.

(4) CERTAIN OFFICE OF THE COMPTROLLER OF THE CURRENCY EMPLOYEES TRANSFERRED.—

(A) IDENTIFYING EMPLOYEES FOR TRANSFER.—The Bureau and the Comptroller of the Currency shall—

(i) jointly determine the number of employees of the Office of the Comptroller of the Currency necessary to perform or support the consumer financial protection functions of the Office of the Comptroller of the Currency that are transferred to the Bureau by this title; and

(ii) consistent with the number determined under clause (i), jointly identify employees of the Office of the Comptroller of the Currency for transfer to the Bureau, in a manner that the Bureau and the Office of the Comptroller of the Currency, in their sole discretion, determine equitable.

(B) IDENTIFIED EMPLOYEES TRANSFERRED.—All employees of the Office of the Comptroller of the Currency identified under subparagraph (A)(ii) shall be transferred to the Bureau for employment.

(5) CERTAIN OFFICE OF THRIFT SUPERVISION EMPLOYEES TRANSFERRED.—

(A) IDENTIFYING EMPLOYEES FOR TRANSFER.—The Bureau and the Director of the Office of Thrift Supervision shall—

(i) jointly determine the number of employees of the Office of Thrift Supervision necessary to perform or support the consumer financial protection functions of the Office of Thrift Supervision that are transferred to the Bureau by this title; and

(ii) consistent with the number determined under clause (i), jointly identify employees of the Office of Thrift Supervision for transfer to the Bureau, in a manner that the Bureau and the Office of Thrift Supervision, in their sole discretion, determine equitable.

(B) IDENTIFIED EMPLOYEES TRANSFERRED.—All employees of the Office of Thrift Supervision identified under subparagraph (A)(ii) shall be transferred to the Bureau for employment.

(6) CERTAIN EMPLOYEES OF DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT TRANSFERRED.—

(A) IDENTIFYING EMPLOYEES FOR TRANSFER.—The Bureau and the Secretary of the Department of Housing and Urban Development shall—

(i) jointly determine the number of employees of the Department of Housing and Urban Development necessary to perform or support the consumer protection functions of the Department that are transferred to the Bureau by this title; and

(ii) consistent with the number determined under clause (i), jointly identify employees of the Department of Housing and Urban Development for transfer to the Bureau in a manner that the Bureau and the Secretary of the Department of Housing and Urban Development, in their sole discretion, deem equitable.

(B) IDENTIFIED EMPLOYEES TRANSFERRED.—All employees of the Department of Housing and Urban Development identified under subparagraph (A)(i) shall be transferred to the Bureau for employment.

(7) APPOINTMENT AUTHORITY FOR EXCEPTED SERVICE AND SENIOR EXECUTIVE SERVICE TRANSFERRED.—

(A) IN GENERAL.—In the case of an employee occupying a position in the excepted service or the Senior Executive Service, any appointment authority established pursuant to law or regulations of the Office of Personnel Management for filling such positions shall be transferred, subject to subparagraph (B).

(B) DECLINING TRANSFERS ALLOWED.—An agency or entity may decline to make a transfer of authority under subparagraph (A) (and the employees appointed pursuant thereto) to the extent that such authority relates to positions excepted from the competitive service because of their confidential, policy-making, policy-determining, or policy-advocating character, and non-career positions in the Senior Executive Service (within the meaning of section 3132(a)(7) of title 5, United States Code).

(b) TIMING OF TRANSFERS AND POSITION ASSIGNMENTS.—Each employee to be transferred under this section shall—

(1) be transferred not later than 90 days after the designated transfer date; and

(2) receive notice of a position assignment not later than 120 days after the effective date of his or her transfer.

(c) TRANSFER OF FUNCTION.—

(1) IN GENERAL.—Notwithstanding any other provision of law, the transfer of employees shall be deemed a transfer of functions for the purpose of section 3503 of title 5, United States Code.

(2) PRIORITY OF THIS TITLE.—If any provisions of this title conflict with any protection provided to transferred employees under section 3503 of title 5, United States Code, the provisions of this title shall control.

(d) EQUAL STATUS AND TENURE POSITIONS.—

(1) EMPLOYEES TRANSFERRED FROM FDIC, FTC, HUD, NCUA, OCC, AND OTS.—Each employee transferred from the Federal Deposit Insurance Corporation, the Federal Trade Commission, the National Credit Union Administration, the Office of the Comptroller of the Currency, the Office of Thrift Supervision, or the Department of Housing and Urban Development shall be placed in a position at the Bureau with the same status and tenure as that employee held on the day before the designated transfer date.

(2) EMPLOYEES TRANSFERRED FROM THE FEDERAL RESERVE SYSTEM.—

(A) COMPARABILITY.—Each employee transferred from the Board of Governors or from a Federal reserve bank shall be placed in a position with the same status and tenure as that of an employee transferring to the Bureau from the Office of the Comptroller of the Currency who perform similar functions and have similar periods of service.

(B) SERVICE PERIODS CREDITED.—For purposes of this paragraph, periods of service with the Board of Governors or a Federal reserve bank shall be credited as periods of service with a Federal agency.

(e) ADDITIONAL CERTIFICATION REQUIREMENTS LIMITED.—Examiners transferred to the Bureau are not subject to any additional certification requirements before being placed in a comparable examiner position at the Bureau examining the same types of institutions as they examined before they were transferred.

(f) PERSONNEL ACTIONS LIMITED.—

(1) 2-YEAR PROTECTION.—Except as provided in paragraph (2), each transferred employee

holding a permanent position on the day before the designated transfer date may not, during the 2-year period beginning on the designated transfer date, be involuntarily separated, or involuntarily reassigned outside his or her locality pay area, as defined by the Office of Personnel Management.

(2) EXCEPTIONS.—Paragraph (1) does not limit the right of the Bureau—

(A) to separate an employee for cause or for unacceptable performance;

(B) to terminate an appointment to a position excepted from the competitive service because of its confidential policy-making, policy-determining, or policy-advocating character; or

(C) to reassign a supervisory employee outside his or her locality pay area, as defined by the Office of Personnel Management, when the Bureau determines that the reassignment is necessary for the efficient operation of the Bureau.

(g) PAY.—

(1) 2-YEAR PROTECTION.—Except as provided in paragraph (2), each transferred employee shall, during the 2-year period beginning on the designated transfer date, receive pay at a rate equal to not less than the basic rate of pay (including any geographic differential) that the employee received during the pay period immediately preceding the date of transfer.

(2) EXCEPTIONS.—Paragraph (1) does not limit the right of the Bureau to reduce the rate of basic pay of a transferred employee—

(A) for cause;

(B) for unacceptable performance; or

(C) with the consent of the employee.

(3) PROTECTION ONLY WHILE EMPLOYED.—Paragraph (1) applies to a transferred employee only while that employee remains employed by the Bureau.

(4) PAY INCREASES PERMITTED.—Paragraph (1) does not limit the authority of the Bureau to increase the pay of a transferred employee.

(h) REORGANIZATION.—

(1) BETWEEN 1ST AND 3RD YEAR.—

(A) IN GENERAL.—If the Bureau determines, during the 2-year period beginning 1 year after the designated transfer date, that a reorganization of the staff of the Bureau is required—

(i) that reorganization shall be deemed a “major reorganization” for purposes of affording affected employees retirement under section 8336(d)(2) or 8414(b)(1)(B) of title 5, United States Code;

(ii) before the reorganization occurs, all employees in the same locality pay area as defined by the Office of Personnel Management shall be placed in a uniform position classification system; and

(iii) any resulting reduction in force shall be governed by the provisions of chapter 35 of title 5, United States Code, except that the Bureau shall—

(I) establish competitive areas (as that term is defined in regulations issued by the Office of Personnel Management) to include at a minimum all employees in the same locality pay area as defined by the Office of Personnel Management;

(II) establish competitive levels (as that term is defined in regulations issued by the Office of Personnel Management) without regard to whether the particular employees have been appointed to positions in the competitive service or the excepted service; and

(III) afford employees appointed to positions in the excepted service (other than to a position excepted from the competitive service because of its confidential policy-making, policy-determining, or policy-advocating character) the same assignment rights to positions within the Bureau as employees appointed to positions in the competitive service.



(B) SERVICE CREDIT FOR REDUCTIONS IN FORCE.—For purposes of this paragraph, periods of service with a Federal home loan bank, a joint office of the Federal home loan banks, the Board of Governors, a Federal reserve bank, the Federal Deposit Insurance Corporation, or the National Credit Union Administration shall be credited as periods of service with a Federal agency.

(2) AFTER 3RD YEAR.—

(A) IN GENERAL.—If the Bureau determines, at any time after the 3-year period beginning on the designated transfer date, that a reorganization of the staff of the Bureau is required, any resulting reduction in force shall be governed by the provisions of chapter 35 of title 5, United States Code, except that the Bureau shall establish competitive levels (as that term is defined in regulations issued by the Office of Personnel Management) without regard to types of appointment held by particular employees transferred under this section.

(B) SERVICE CREDIT FOR REDUCTIONS IN FORCE.—For purposes of this paragraph, periods of service with a Federal home loan bank, a joint office of the Federal home loan banks, the Board of Governors, a Federal reserve bank, the Federal Deposit Insurance Corporation, or the National Credit Union Administration shall be credited as periods of service with a Federal agency.

(i) BENEFITS.—

(1) RETIREMENT BENEFITS FOR TRANSFERRED EMPLOYEES.—

(A) IN GENERAL.—

(i) CONTINUATION OF EXISTING RETIREMENT PLAN.—Except as provided in subparagraph (B), each transferred employee shall remain enrolled in his or her existing retirement plan, through any period of continuous employment with the Bureau.

(ii) EMPLOYER CONTRIBUTION.—The Bureau shall pay any employer contributions to the existing retirement plan of each transferred employee, as required under that plan.

(B) OPTION FOR EMPLOYEES TRANSFERRED FROM FEDERAL RESERVE SYSTEM TO BE SUBJECT TO FEDERAL EMPLOYEE RETIREMENT PROGRAM.—

(i) ELECTION.—Any transferred employee who was enrolled in a Federal Reserve System retirement plan on the day before his or her transfer to the Bureau may, during the 1-year period beginning 6 months after the designated transfer date, elect to be subject to the Federal employee retirement program.

(ii) EFFECTIVE DATE OF COVERAGE.—For any employee making an election under clause (i), coverage by the Federal employee retirement program shall begin 1 year after the designated transfer date.

(C) BUREAU PARTICIPATION IN FEDERAL RESERVE SYSTEM RETIREMENT PLAN.—

(i) SEPARATE ACCOUNT IN FEDERAL RESERVE SYSTEM RETIREMENT PLAN ESTABLISHED.—Notwithstanding any other provision of law, and subject to the terms and conditions of this section, a separate account in the Federal Reserve System retirement plan shall be established for Bureau employees who do not make the election under subparagraph (B).

(ii) FUNDS ATTRIBUTABLE TO TRANSFERRED EMPLOYEES REMAINING IN FEDERAL RESERVE SYSTEM RETIREMENT PLAN TRANSFERRED.—The proportionate share of funds in the Federal Reserve System retirement plan, including the proportionate share of any funding surplus in that plan, attributable to a transferred employee who does not make the election under subparagraph (B), shall be transferred to the account established under clause (i).

(iii) EMPLOYER CONTRIBUTIONS DEPOSITED.—The Bureau shall deposit into the account established under clause (i) the employer contributions that the Bureau makes on be-

half of employees who do not make the election under subparagraph (B).

(iv) ACCOUNT ADMINISTRATION.—The Bureau shall administer the account established under clause (i) as a participating employer in the Federal Reserve System retirement plan.

(D) DEFINITIONS.—For purposes of this paragraph—

(i) the term “existing retirement plan” means, with respect to any employee transferred under this section, the particular retirement plan (including the Financial Institutions Retirement Fund) and any associated thrift savings plan of the agency or Federal reserve bank from which the employee was transferred, in which the employee was enrolled on the day before the designated transfer date; and

(ii) the term “Federal employee retirement program” means the retirement program for Federal employees established by chapter 84 of title 5, United States Code.

(2) BENEFITS OTHER THAN RETIREMENT BENEFITS FOR TRANSFERRED EMPLOYEES.—

(A) DURING 1ST YEAR.—

(i) EXISTING PLANS CONTINUE.—Each transferred employee may, for 1 year after the designated transfer date, retain membership in any other employee benefit program of the agency or bank from which the employee transferred, including a dental, vision, long term care, or life insurance program, to which the employee belonged on the day before the designated transfer date.

(ii) EMPLOYER CONTRIBUTION.—The Bureau shall reimburse the agency or bank from which an employee was transferred for any cost incurred by that agency or bank in continuing to extend coverage in the benefit program to the employee, as required under that program or negotiated agreements.

(B) DENTAL, VISION, OR LIFE INSURANCE AFTER 1ST YEAR.—If, after the 1-year period beginning on the designated transfer date, the Bureau decides not to continue participation in any dental, vision, or life insurance program of an agency or bank from which an employee transferred, a transferred employee who is a member of such a program may, before the decision of the Bureau takes effect, elect to enroll, without regard to any regularly scheduled open season, in—

(i) the enhanced dental benefits established by chapter 89A of title 5, United States Code;

(ii) the enhanced vision benefits established by chapter 89B of title 5, United States Code; or

(iii) the Federal Employees Group Life Insurance Program established by chapter 87 of title 5, United States Code, without regard to any requirement of insurability.

(C) LONG TERM CARE INSURANCE AFTER 1ST YEAR.—If, after the 1-year period beginning on the designated transfer date, the Bureau decides not to continue participation in any long term care insurance program of an agency or bank from which an employee transferred, a transferred employee who is a member of such a program may, before the decision of the Bureau takes effect, elect to apply for coverage under the Federal Long Term Care Insurance Program established by chapter 90 of title 5, United States Code, under the underwriting requirements applicable to a new active workforce member (as defined in part 875, title 5, Code of Federal Regulations).

(D) EMPLOYEE CONTRIBUTION.—An individual enrolled in the Federal Employees Health Benefits program shall pay any employee contribution required by the plan.

(E) ADDITIONAL FUNDING.—The Bureau shall transfer to the Federal Employees Health Benefits Fund established under section 8909 of title 5, United States Code, an amount determined by the Director of the Office of Personnel Management, after consultation with

the Bureau and the Office of Management and Budget, to be necessary to reimburse the Fund for the cost to the Fund of providing benefits under this paragraph.

(F) CREDIT FOR TIME ENROLLED IN OTHER PLANS.—For employees transferred under this title, enrollment in a health benefits plan administered by a transferor agency or a Federal reserve bank, as the case may be, immediately before enrollment in a health benefits plan under chapter 89 of title 5, United States Code, shall be considered as enrollment in a health benefits plan under that chapter for purposes of section 8905(b)(1)(A) of title 5, United States Code.

(G) SPECIAL PROVISIONS TO ENSURE CONTINUATION OF LIFE INSURANCE BENEFITS.—

(i) IN GENERAL.—An annuitant (as defined in section 8901(3) of title 5, United States Code) who is enrolled in a life insurance plan administered by a transferor agency on the day before the designated transfer date shall be eligible for coverage by a life insurance plan under sections 8706(b), 8714a, 8714b, and 8714c of title 5, United States Code, or in a life insurance plan established by the Bureau, without regard to any regularly scheduled open season and requirement of insurability.

(ii) EMPLOYEE CONTRIBUTION.—An individual enrolled in a life insurance plan under this subparagraph shall pay any employee contribution required by the plan.

(iii) ADDITIONAL FUNDING.—The Bureau shall transfer to the Employees' Life Insurance Fund established under section 8714 of title 5, United States Code, an amount determined by the Director of the Office of Personnel Management, after consultation with the Bureau and the Office of Management and Budget, to be necessary to reimburse the Fund for the cost to the Fund of providing benefits under this subparagraph not otherwise paid for by the employee under clause (ii).

(iv) CREDIT FOR TIME ENROLLED IN OTHER PLANS.—For employees transferred under this title, enrollment in a life insurance plan administered by a transferor agency immediately before enrollment in a life insurance plan under chapter 87 of title 5, United States Code, shall be considered as enrollment in a life insurance plan under that chapter for purposes of section 8706(b)(1)(A) of title 5, United States Code.

(3) OPM RULES.—The Office of Personnel Management shall issue such rules as are necessary to carry out this subsection.

(j) IMPLEMENTATION OF UNIFORM PAY AND CLASSIFICATION SYSTEM.—Not later than 2 years after the designated transfer date, the Bureau shall implement a uniform pay and classification system for all employees transferred under this title.

(k) EQUITABLE TREATMENT.—In administering the provisions of this section, the Bureau—

(1) shall take no action that would unfairly disadvantage transferred employees relative to each other based on their prior employment by the Board of Governors, the Federal Deposit Insurance Corporation, the Federal Trade Commission, the National Credit Union Administration, the Office of the Comptroller of the Currency, the Office of Thrift Supervision, a Federal reserve bank, a Federal home loan bank, or a joint office of the Federal home loan banks; and

(2) may take such action as is appropriate in individual cases so that employees transferred under this section receive equitable treatment, with respect to the status, tenure, pay, benefits (other than benefits under programs administered by the Office of Personnel Management), and accrued leave or vacation time of those employees, for prior periods of service with any Federal agency,

including the Board of Governors, the Corporation, the Federal Trade Commission, the National Credit Union Administration, the Office of the Comptroller of the Currency, the Office of Thrift Supervision, a Federal reserve bank, a Federal home loan bank, or a joint office of the Federal home loan banks.

(1) IMPLEMENTATION.—In implementing the provisions of this section, the Bureau shall coordinate with the Office of Personnel Management and other entities having expertise in matters related to employment to ensure a fair and orderly transition for affected employees.

#### SEC. 1065. INCIDENTAL TRANSFERS.

(a) INCIDENTAL TRANSFERS AUTHORIZED.—The Director of the Office of Management and Budget, in consultation with the Secretary, shall make such additional incidental transfers and dispositions of assets and liabilities held, used, arising from, available, or to be made available, in connection with the functions transferred by this title, as the Director may determine necessary to accomplish the purposes of this title.

(b) SUNSET.—The authority provided in this section shall terminate 5 years after the date of enactment of this Act.

#### SEC. 1066. INTERIM AUTHORITY OF THE SECRETARY.

(a) IN GENERAL.—The Secretary is authorized to perform the functions of the Bureau under this subtitle until the Director of the Bureau is confirmed by the Senate in accordance with section 1011.

(b) INTERIM ADMINISTRATIVE SERVICES BY THE DEPARTMENT OF THE TREASURY.—The Department of the Treasury may provide administrative services necessary to support the Bureau before the designated transfer date.

#### SEC. 1067. TRANSITION OVERSIGHT.

(a) PURPOSE.—The purpose of this section is to ensure that the Bureau—

- (1) has an orderly and organized startup;
- (2) attracts and retains a qualified workforce; and
- (3) establishes comprehensive employee training and benefits programs.

(b) REPORTING REQUIREMENT.—

(1) IN GENERAL.—The Bureau shall submit an annual report to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives that includes the plans described in paragraph (2).

(2) PLANS.—The plans described in this paragraph are as follows:

(A) TRAINING AND WORKFORCE DEVELOPMENT PLAN.—The Bureau shall submit a training and workforce development plan that includes, to the extent practicable—

(i) identification of skill and technical expertise needs and actions taken to meet those requirements;

(ii) steps taken to foster innovation and creativity;

(iii) leadership development and succession planning; and

(iv) effective use of technology by employees.

(B) WORKPLACE FLEXIBILITIES PLAN.—The Bureau shall submit a workforce flexibility plan that includes, to the extent practicable—

- (i) telework;
- (ii) flexible work schedules;
- (iii) phased retirement;
- (iv) reemployed annuitants;
- (v) part-time work;
- (vi) job sharing;
- (vii) parental leave benefits and childcare assistance;
- (viii) domestic partner benefits;
- (ix) other workplace flexibilities; or
- (x) any combination of the items described in clauses (i) through (ix).

(C) RECRUITMENT AND RETENTION PLAN.—The Bureau shall submit a recruitment and retention plan that includes, to the extent practicable, provisions relating to—

(i) the steps necessary to target highly qualified applicant pools with diverse backgrounds;

(ii) streamlined employment application processes;

(iii) the provision of timely notification of the status of employment applications to applicants; and

(iv) the collection of information to measure indicators of hiring effectiveness.

(c) EXPIRATION.—The reporting requirement under subsection (b) shall terminate 5 years after the date of enactment of this Act.

(d) RULE OF CONSTRUCTION.—Nothing in this section may be construed to affect—

(1) a collective bargaining agreement, as that term is defined in section 7103(a)(8) of title 5, United States Code, that is in effect on the date of enactment of this Act; or

(2) the rights of employees under chapter 71 of title 5, United States Code.

#### Subtitle G—Regulatory Improvements

#### SEC. 1071. GAO STUDY ON THE EFFECTIVENESS AND IMPACT OF VARIOUS APPRAISAL METHODS.

(a) IN GENERAL.—The Government Accountability Office shall conduct a study on the effectiveness and impact of various appraisal methods, including the cost approach, the comparative sales approach, the income approach, and others that may be available.

(b) STUDY.—Not later than—

(1) 1 year after the date of enactment of this Act, the Government Accountability Office shall submit a study to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives;

(2) 90 days after the date of enactment of this Act, the Government Accountability Office shall provide a report on the status of the study and any preliminary findings to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives.

(c) CONTENT OF STUDY.—The study required by this section shall include an examination of—

(1) the prevalence, alone or in combination, of these approaches in purchase-money and refinance mortgage transactions;

(2) the accuracy of the various approaches in assessing the property as collateral;

(3) whether and how the approaches contributed to price speculation in the previous cycle;

(4) the costs to consumers of these approaches;

(5) the disclosure of fees to consumers in the appraisal process;

(6) to what extent such approaches may be influenced by a conflict of interest between the mortgage lender and the appraiser and the mechanism by which the lender selects and compensates the appraiser; and

(7) the suitability of appraisal approaches in rural versus urban areas.

#### SEC. 1072. PROHIBITION ON CERTAIN PREPAYMENT PENALTIES.

(a) IN GENERAL.—Chapter 2 of the Truth in Lending Act (15 U.S.C. 1631 et seq.) is amended by inserting after section 129A (15 U.S.C. 1639a) the following new section:

#### “SEC. 129B. PROHIBITION ON CERTAIN PREPAYMENT PENALTIES.

“(a) PROHIBITED ON CERTAIN LOANS.—A residential mortgage loan that is not a qualified mortgage may not contain terms under which a consumer is required to pay a prepayment penalty for paying all or part of the principal after the loan is consummated.

“(b) PHASED-OUT PENALTIES ON QUALIFIED MORTGAGES.—

“(1) IN GENERAL.—A qualified mortgage may not contain terms under which a consumer is required to pay a prepayment penalty for paying all or part of the principal after the loan is consummated in excess of—

“(A) during the 1-year period beginning on the date on which the loan is consummated, an amount equal to 3 percent of the outstanding balance on the loan;

“(B) during the 1-year period beginning immediately after the end of the period described in subparagraph (A), an amount equal to 2 percent of the outstanding balance on the loan; and

“(C) during the 1-year period beginning immediately after the end of the 1-year period described in subparagraph (B), an amount equal to 1 percent of the outstanding balance on the loan.

“(2) PROHIBITION.—After the end of the 3-year period beginning on the date on which the loan is consummated, no prepayment penalty may be imposed on a qualified mortgage.

“(c) OPTION FOR NO PREPAYMENT PENALTY REQUIRED.—A creditor may not offer a consumer a residential mortgage loan product that has a prepayment penalty for paying all or part of the principal after the loan is consummated as a term of the loan, without offering to the consumer a residential mortgage loan product that does not have a prepayment penalty as a term of the loan.

“(d) PROHIBITIONS ON EVASIONS, STRUCTURING OF TRANSACTIONS, AND RECIPROCAL ARRANGEMENTS.—A creditor may not take any action in connection with a residential mortgage loan—

“(1) to structure a loan transaction as an open end consumer credit plan or another form of loan for the purpose and with the intent of evading the provisions of this section; or

“(2) to divide any loan transaction into separate parts for the purpose and with the intent of evading provisions of this section.

“(e) PUBLICATION OF AVERAGE PRIME OFFER RATE AND APR THRESHOLDS.—The Board—

“(1) shall publish, and update at least weekly, average prime offer rates;

“(2) may publish multiple rates based on varying types of mortgage transactions; and

“(3) shall adjust the thresholds of 1.50 percentage points in subsection (g)(3)(A)(v)(I), 2.50 percentage points in subsection (g)(3)(A)(v)(II), and 3.50 percentage points in subsection (g)(3)(A)(v)(III), as necessary to reflect significant changes in market conditions and to effectuate the purposes of this section.

“(f) REGULATIONS.—

“(1) IN GENERAL.—The Bureau shall prescribe regulations to carry out this section.

“(2) REVISION OF SAFE HARBOR CRITERIA.—The Bureau may prescribe regulations that revise, add to, or subtract from the criteria that define a qualified mortgage, upon a finding that such regulations are necessary or appropriate—

“(A) to ensure that responsible, affordable mortgage credit remains available to consumers in a manner consistent with the purposes of this section;

“(B) to effectuate the purposes of this section;

“(C) to prevent circumvention or evasion thereof; or

“(D) to facilitate compliance with this section.

“(3) INTERAGENCY HARMONIZATION.—

“(A) DETERMINATION OF QUALIFYING MORTGAGE TREATMENT.—The agencies and officials described in subparagraph (B) shall, in consultation with the Bureau, prescribe rules defining the types of loans they insure, guarantee, or administer, as the case may be,

that are qualified mortgages for purposes of this section, upon a finding that such rules are consistent with the purposes of this section or are appropriate to prevent circumvention or evasion thereof or to facilitate compliance with this section.

“(B) AGENCIES AND OFFICIALS.—The agencies and officials described in this subparagraph are—

“(i) the Secretary of the Department of Housing and Urban Development, with regard to mortgages insured under title II of the National Housing Act (12 U.S.C. 1707 et seq.);

“(ii) the Secretary of Veterans Affairs, with regard to a loan made or guaranteed by the Secretary of Veterans Affairs;

“(iii) the Secretary of Agriculture, with regard to loans guaranteed by the Secretary of Agriculture pursuant to section 502 of the Housing Act of 1949 (42 U.S.C. 1472(h));

“(iv) the Federal Housing Finance Agency, with regard to loans meeting the conforming loan standards of the Federal National Mortgage Association or the Federal Home Loan Mortgage Corporation; and

“(v) the Rural Housing Service, with regard to loans insured by the Rural Housing Service.

“(4) IMPLEMENTATION.—Regulations required or authorized to be prescribed under this subsection—

“(A) shall be prescribed in final form before the end of the 12-month period beginning on the date of enactment of this section; and

“(B) shall take effect not later than 18 months after the date of enactment of this section.

“(g) DEFINITIONS.—For purposes of this section, the following definitions shall apply:

“(1) AVERAGE PRIME OFFER RATE.—The term ‘average prime offer rate’ means an annual percentage rate that is derived from average interest rates, points, and other loan pricing terms currently offered to consumers by a representative sample of creditors for mortgage transactions that have low-risk pricing characteristics.

“(2) PREPAYMENT PENALTY.—The term ‘prepayment penalty’ means any penalty for paying all or part of the principal on an extension of credit before the date on which the principal is due, including a computation of a refund of unearned interest by a method that is less favorable to the consumer than the actuarial method, as defined in section 933(d) of the Housing and Community Development Act of 1992 (15 U.S.C. 1615(d)).

“(3) QUALIFIED MORTGAGE.—The term ‘qualified mortgage’ means—

“(A) any residential mortgage loan—

“(i) that does not have an adjustable rate;

“(ii) that does not allow a consumer to defer repayment of principal or interest, or is not otherwise deemed a ‘non-traditional mortgage’ under guidance, advisories, or regulations prescribed by the Bureau;

“(iii) that does not provide for a repayment schedule that results in negative amortization at any time;

“(iv) for which the terms are fully amortizing and which does not result in a balloon payment, where a ‘balloon payment’ is a scheduled payment that is more than twice as large as the average of earlier scheduled payments;

“(v) which has an annual percentage rate that does not exceed the average prime offer rate for a comparable transaction, as of the date on which the interest rate is set—

“(I) by 1.5 or more percentage points, in the case of a first lien residential mortgage loan having an original principal obligation amount that is equal to or less than the amount of the maximum limitation on the original principal obligation of a mortgage in effect for a residence of the applicable

size, as of the date on which such interest rate is set, pursuant to the sixth sentence of section 305(a)(2) of the Federal Home Loan Mortgage Corporation Act (12 U.S.C. 1454(a)(2));

“(II) by 2.5 or more percentage points, in the case of a first lien residential mortgage loan having an original principal obligation amount that is more than the amount of the maximum limitation on the original principal obligation of a mortgage in effect for a residence of the applicable size, as of the date on which such interest rate is set, pursuant to the sixth sentence of section 305(a)(2) of the Federal Home Loan Mortgage Corporation Act (12 U.S.C. 1454(a)(2)); or

“(III) by 3.5 or more percentage points, in the case of a subordinate lien residential mortgage loan;

“(vi) for which the income and financial resources relied upon to qualify the obligors on the loan are verified and documented;

“(vii) for which the underwriting process is based on a payment schedule that fully amortizes the loan over the loan term and takes into account all applicable taxes, insurance, and assessments;

“(viii) that does not cause the total monthly debts of the consumer, including amounts under the loan, to exceed a percentage established by regulation of the monthly gross income of the consumer, or such other maximum percentage of such income, as may be prescribed by regulation under subsection (g), which rules shall take into consideration the income of the consumer available to pay regular expenses after payment of all installment and revolving debt;

“(ix) for which the total points and fees payable in connection with the loan do not exceed 2 percent of the total loan amount, where the term ‘points and fees’ means points and fees as defined by Section 103(aa)(4) of the Truth in Lending Act (15 U.S.C. 1602(aa)(4)); and

“(x) for which the term of the loan does not exceed 30 years, except as such term may be extended under subsection (g); and

“(B) any reverse mortgage that is insured by the Federal Housing Administration or complies with the condition established in subparagraph (A)(v).

“(4) RESIDENTIAL MORTGAGE LOAN.—The term ‘residential mortgage loan’ means any consumer credit transaction that is secured by a mortgage, deed of trust, or other equivalent consensual security interest on a dwelling or on residential real property that includes a dwelling, other than a consumer credit transaction under an open end credit plan or an extension of credit relating to a plan described in section 101(53D) of title 11, United States Code.”

(b) CONFORMING AMENDMENTS.—Section 129(c) of the Truth in Lending Act (15 U.S.C. 1639(c)) is amended—

(1) by striking paragraph (2);

(2) by striking “(1) IN GENERAL.—”; and

(3) by redesignating subparagraphs (A) and (B) as paragraphs (1) and (2), respectively.

**SEC. 1073. ASSISTANCE FOR ECONOMICALLY VULNERABLE INDIVIDUALS AND FAMILIES.**

(a) HERA AMENDMENTS.—Section 1132 of the Housing and Economic Recovery Act of 2008 (12 U.S.C. 1701x note) is amended—

(1) in subsection (a), by inserting in each of paragraphs (1), (2), (3), and (4) “or economically vulnerable individuals and families” after “homebuyers” each place that term appears;

(2) in subsection (b)(1), by inserting “or economically vulnerable individuals and families” after “homebuyers”;

(3) in subsection (c)(1)—

(A) in subparagraph (A), by striking “or” at the end;

(B) in subparagraph (B), by striking the period at the end and inserting “; or”; and

(C) by adding at the end the following:

“(C) a nonprofit corporation that—

“(i) is exempt from taxation under section 501(c)(3) of the Internal Revenue Code of 1986; and

“(ii) specializes or has expertise in working with economically vulnerable individuals and families, but whose primary purpose is not provision of credit counseling services.”; and

(4) in subsection (d)(1), by striking “not more than 5”.

(b) APPLICABILITY.—Amendments made by subsection (a) shall not apply to programs authorized by section 1132 of the Housing and Economic Recovery Act of 2008 (12 U.S.C. 1701x note) that are funded with appropriations prior to fiscal year 2011.

**SEC. 1074. REMITTANCE TRANSFERS.**

(a) TREATMENT OF REMITTANCE TRANSFERS.—The Electronic Fund Transfer Act (15 U.S.C. 1693 et seq.) is amended—

(1) in section 902(b) (15 U.S.C. 1693(b)), by inserting “and remittance” after “electronic fund”;

(2) by redesignating sections 919, 920, 921, and 922 as sections 920, 921, 922, and 923, respectively; and

(3) by inserting after section 918 the following:

**“SEC. 919. REMITTANCE TRANSFERS.**

“(a) DISCLOSURES REQUIRED FOR REMITTANCE TRANSFERS.—

“(1) IN GENERAL.—Each remittance transfer provider shall make disclosures as required under this section and in accordance with rules prescribed by the Board.

“(2) STOREFRONT DISCLOSURES.—

“(A) IN GENERAL.—At every physical storefront location owned or controlled by a remittance transfer provider (with respect to remittance transfer activities), the remittance transfer provider shall prominently post, and update daily, a notice describing a model transfer for the amounts of \$100 and \$200 (in United States dollars) showing the amount of currency that will be received by the designated recipient, using the values of the currency into which the funds will be exchanged for the 3 currencies to which that particular storefront sends the greatest number of remittance transfer payments, measured irrespective of the value of such payments. The values shall include all fees charged by the remittance transfer provider, taken out of the \$100 and \$200 amounts.

“(B) ELECTRONIC DISCLOSURE.—Subject to the rules prescribed by the Board, a remittance transfer provider shall prominently post, and update daily, a notice describing a model transfer, as described in subparagraph (A), on the Internet site owned or controlled by the remittance transfer provider which sends users to electronically conduct remittance transfer transactions.

“(3) SPECIFIC DISCLOSURES.—In addition to any other disclosures applicable under this title, and subject to paragraph (4), a remittance transfer provider shall provide, in writing and in a form that the sender may keep, to each sender requesting a remittance transfer, as applicable to the transaction—

“(A) at the time at which the sender requests a remittance transfer to be initiated, and prior to the sender making any payment in connection with the remittance transfer, a disclosure describing the amount of currency that will be sent to the designated recipient, using the values of the currency into which the funds will be exchanged; and

“(B) at the time at which the sender makes payment in connection with the remittance transfer—

“(i) a receipt showing—

“(I) the information described in subparagraph (A);

“(II) the promised date of delivery to the designated recipient; and

“(III) the name and either the telephone number or the address of the designated recipient; and

“(ii) a statement containing—

“(I) information about the rights of the sender under this section regarding the resolution of errors; and

“(II) appropriate contact information for—

“(aa) the remittance transfer provider; and  
“(bb) each State or Federal agency supervising the remittance transfer provider, including its State licensing authority or Federal regulator, as applicable.

“(4) REQUIREMENTS RELATING TO DISCLOSURES.—With respect to each disclosure required to be provided under paragraph (3), and subject to paragraph (5), a remittance transfer provider shall—

“(A) provide an initial notice and receipt, as required by subparagraphs (A) and (B) of paragraph (3), and an error resolution statement, as required by subsection (c), that clearly and conspicuously describe the information required to be disclosed therein; and

“(B) with respect to any transaction that a sender conducts electronically, comply with the Electronic Signatures in Global and National Commerce Act (15 U.S.C. 7001 et seq.).

“(5) EXEMPTION AUTHORITY.—The Board may, by rule, permit a remittance transfer provider to satisfy the requirements of—

“(A) paragraph (3)(A) orally, if the transaction is conducted entirely by telephone;

“(B) paragraph (3)(B), by mailing the documents required under such subparagraph to the sender, not later than 1 business day after the date on which the transaction is conducted, if the transaction is conducted entirely by telephone;

“(C) subparagraphs (A) and (B) of paragraph (3) together in one written disclosure, but only to the extent that the information provided in accordance with paragraph (3)(A) is accurate at the time at which payment is made in connection with the subject remittance transfer;

“(D) paragraph (3)(A), if a sender initiates a transaction to one of those countries displayed, in the exact amount of the transfers displayed pursuant to paragraph (2), if the Board finds it to be appropriate; and

“(E) paragraph (3)(A), without compliance with section 101(c) of the Electronic Signatures in Global Commerce Act, if a sender initiates the transaction electronically and the information is displayed electronically in a manner that the sender can keep.

“(b) FOREIGN LANGUAGE DISCLOSURES.—

“(1) IN GENERAL.—The disclosures required under this section shall be made in English and in each of the same foreign languages principally used by the remittance transfer provider, or any of its agents, to advertise, solicit, or market, either orally or in writing, at that office.

“(2) ACCOUNTS.—In the case of a sender who holds a demand deposit, savings deposit, or other asset account with the remittance transfer provider (other than an occasional or incidental credit balance under an open end credit plan, as defined in section 103(i) of the Truth in Lending Act), the disclosures required under this section shall be made in the language or languages principally used by the remittance transfer provider to communicate to the sender with respect to the account.

“(c) REMITTANCE TRANSFER ERRORS.—

“(1) ERROR RESOLUTION.—

“(A) IN GENERAL.—If a remittance transfer provider receives oral or written notice from the sender within 180 days of the promised date of delivery that an error occurred with respect to a remittance transfer, including the amount of currency designated in subsection (a)(3)(A) that was to be sent to the

designated recipient of the remittance transfer, using the values of the currency into which the funds should have been exchanged, but was not made available to the designated recipient in the foreign country, the remittance transfer provider shall resolve the error pursuant to this subsection and investigate the reason for the error.

“(B) REMEDIES.—Not later than 90 days after the date of receipt of a notice from the sender pursuant to subparagraph (A), the remittance transfer provider shall, as applicable to the error and as designated by the sender—

“(i) refund to the sender the total amount of funds tendered by the sender in connection with the remittance transfer which was not properly transmitted;

“(ii) make available to the designated recipient, without additional cost to the designated recipient or to the sender, the amount appropriate to resolve the error;

“(iii) provide such other remedy, as determined appropriate by rule of the Board for the protection of senders; or

“(iv) provide written notice to the sender that there was no error with an explanation responding to the specific complaint of the sender.

“(2) RULES.—The Board shall establish, by rule issued not later than 1 calendar year after the date of enactment of the Restoring American Financial Stability Act of 2010, clear and appropriate standards for remittance transfer providers with respect to error resolution relating to remittance transfers, to protect senders from such errors. Standards prescribed under this paragraph shall include appropriate standards regarding record keeping, as required, including documentation—

“(A) of the complaint of the sender;

“(B) that the sender provides the remittance transfer provider with respect to the alleged error; and

“(C) of the findings of the remittance transfer provider regarding the investigation of the alleged error that the sender brought to their attention.

“(d) APPLICABILITY OF THIS TITLE.—

“(1) IN GENERAL.—A remittance transfer that is not an electronic fund transfer, as defined in section 903, shall not be subject to any of the provisions of sections 905 through 913. A remittance transfer that is an electronic fund transfer, as defined in section 903, shall be subject to all provisions of this title, except for section 908, that are otherwise applicable to electronic fund transfers under this title.

“(2) RULE OF CONSTRUCTION.—Nothing in this section shall be construed—

“(A) to affect the application to any transaction, to any remittance provider, or to any other person of any of the provisions of subchapter II of chapter 53 of title 31, United States Code, section 21 of the Federal Deposit Insurance Act (12 U.S.C. 1829b), or chapter 2 of title I of Public Law 91-508 (12 U.S.C. 1951-1959), or any regulations promulgated thereunder; or

“(B) to cause any fund transfer that would not otherwise be treated as such under paragraph (1) to be treated as an electronic fund transfer, or as otherwise subject to this title, for the purposes of any of the provisions referred to in subparagraph (A) or any regulations promulgated thereunder.

“(e) ACTS OF AGENTS.—A remittance transfer provider shall be liable for any violation of this section by any agent, authorized delegate, or person affiliated with such provider, when such agent, authorized delegate, or affiliate acts for that remittance transfer provider.

“(f) DEFINITIONS.—As used in this section—

“(1) the term ‘designated recipient’ means any person located in a foreign country and

identified by the sender as the authorized recipient of a remittance transfer to be made by a remittance transfer provider, except that a designated recipient shall not be deemed to be a consumer for purposes of this Act;

“(2) the term ‘remittance transfer’ means the electronic (as defined in section 106(2) of the Electronic Signatures in Global and National Commerce Act (15 U.S.C. 7006(2))) transfer of funds requested by a sender located in any State to a designated recipient that is initiated by a remittance transfer provider, whether or not the sender holds an account with the remittance transfer provider or whether or not the remittance transfer is also an electronic fund transfer, as defined in section 903;

“(3) the term ‘remittance transfer provider’ means any person or financial institution that provides remittance transfers for a consumer in the normal course of its business, whether or not the consumer holds an account with such person or financial institution; and

“(4) the term ‘sender’ means a consumer who requests a remittance provider to send a remittance transfer for the consumer to a designated recipient.”

(b) AUTOMATED CLEARINGHOUSE SYSTEM.—

(1) EXPANSION OF SYSTEM.—The Board of Governors shall work with the Federal Reserve banks to expand the use of the automated clearinghouse system for remittance transfers to foreign countries, with a focus on countries that receive significant remittance transfers from the United States, based on—

(A) the number, volume, and size of such transfers;

(B) the significance of the volume of such transfers relative to the external financial flows of the receiving country, including—

(i) the total amount transferred; and

(ii) the total volume of payments made by United States Government agencies to beneficiaries and retirees living abroad;

(C) the feasibility of such an expansion; and

(D) the ability of the Federal Reserve System to establish payment gateways in different geographic regions and currency zones to receive remittance transfers and route them through the payments systems in the destination countries.

(2) REPORT TO CONGRESS.—Not later than one calendar year after the date of enactment of this Act, and on April 30 biennially thereafter during the 10-year period beginning on that date of enactment, the Board of Governors shall submit a report to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives on the status of the automated clearinghouse system and its progress in complying with the requirements of this subsection. The report shall include an analysis of adoption rates of International ACH Transactions rules and formats, the efficacy of increasing adoption rates, and potential recommendations to increase adoption.

(c) EXPANSION OF FINANCIAL INSTITUTION PROVISION OF REMITTANCE TRANSFERS.—

(1) PROVISION OF GUIDELINES TO INSTITUTIONS.—Each of the Federal banking agencies and the National Credit Union Administration shall provide guidelines to financial institutions under the jurisdiction of the agency regarding the offering of low-cost remittance transfers and no-cost or low-cost basic consumer accounts, as well as agency services to remittance transfer providers.

(2) ASSISTANCE TO FINANCIAL LITERACY COMMISSION.—As part of its duties as members of the Financial Literacy and Education Commission, the Bureau, the Federal banking

agencies, and the National Credit Union Administration shall assist the Financial Literacy and Education Commission in executing the Strategy for Assuring Financial Empowerment (or the "SAFE Strategy"), as it relates to remittances.

(d) FEDERAL CREDIT UNION ACT CONFORMING AMENDMENT.—Paragraph (12) of section 107 of the Federal Credit Union Act (12 U.S.C. 1757) is amended to read as follows:

"(12) in accordance with regulations prescribed by the Board—

"(A) to sell, to persons in the field of membership, negotiable checks (including travelers checks), money orders, and other similar money transfer instruments (including international and domestic electronic fund transfers);

"(B) to provide remittance transfers, as defined in section 919 of the Electronic Fund Transfer Act, to persons in the field of membership; and

"(C) to cash checks and money orders for persons in the field of membership for a fee;"

#### Subtitle H—Conforming Amendments

#### SEC. 1081. AMENDMENTS TO THE INSPECTOR GENERAL ACT.

Effective on the date of enactment of this Act, the Inspector General Act of 1978 (5 U.S.C. App. 3) is amended—

(1) in section 8G(a)(2), by inserting "and the Bureau of Consumer Financial Protection" after "Board of Governors of the Federal Reserve System";

(2) in section 8G(c), by adding at the end the following: "For purposes of implementing this section, the Chairman of the Board of Governors of the Federal Reserve System shall appoint the Inspector General of the Board of Governors of the Federal Reserve System and the Bureau of Consumer Financial Protection. The Inspector General of the Board of Governors of the Federal Reserve System and the Bureau of Consumer Financial Protection shall have all of the authorities and responsibilities provided by this Act with respect to the Bureau of Consumer Financial Protection, as if the Bureau were part of the Board of Governors of the Federal Reserve System."; and

(3) in section 8G(g)(3), by inserting "and the Bureau of Consumer Financial Protection" after "Board of Governors of the Federal Reserve System" the first place that term appears.

#### SEC. 1082. AMENDMENTS TO THE PRIVACY ACT OF 1974.

Effective on the date of enactment of this Act, section 552a of title 5, United States Code, is amended by adding at the end the following:

"(w) APPLICABILITY TO BUREAU OF CONSUMER FINANCIAL PROTECTION.—Except as provided in the Consumer Financial Protection Act of 2010, this section shall apply with respect to the Bureau of Consumer Financial Protection."

#### SEC. 1083. AMENDMENTS TO THE ALTERNATIVE MORTGAGE TRANSACTION PARITY ACT OF 1982.

(a) IN GENERAL.—The Alternative Mortgage Transaction Parity Act of 1982 (12 U.S.C. 3801 et seq.) is amended—

(1) in section 803 (12 U.S.C. 3802(1)), by striking "1974" and all that follows through "described and defined" and inserting the following: "1974, in which the interest rate or finance charge may be adjusted or renegotiated, described and defined"; and

(2) in section 804 (12 U.S.C. 3803)—

(A) in subsection (a)—

(i) in each of paragraphs (1), (2), and (3), by inserting after "transactions made" each place that term appears "on or before the designated transfer date, as determined under section 1062 of the Consumer Financial Protection Act of 2010,";

(ii) in paragraph (2), by striking "and" at the end;

(iii) in paragraph (3), by striking the period at the end and inserting "and"; and

(iv) by adding at the end the following new paragraph:

"(4) with respect to transactions made after the designated transfer date, only in accordance with regulations governing alternative mortgage transactions, as issued by the Bureau of Consumer Financial Protection for federally chartered housing creditors, in accordance with the rulemaking authority granted to the Bureau of Consumer Financial Protection with regard to federally chartered housing creditors under provisions of law other than this section.";

(B) by striking subsection (c) and inserting the following:

"(c) PREEMPTION OF STATE LAW.—An alternative mortgage transaction may be made by a housing creditor in accordance with this section, notwithstanding any State constitution, law, or regulation that prohibits an alternative mortgage transaction. For purposes of this subsection, a State constitution, law, or regulation that prohibits an alternative mortgage transaction does not include any State constitution, law, or regulation that regulates mortgage transactions generally, including any restriction on prepayment penalties or late charges.";

(C) by adding at the end the following:

"(d) BUREAU ACTIONS.—The Bureau of Consumer Financial Protection shall—

"(1) review the regulations identified by the Comptroller of the Currency and the National Credit Union Administration, (as those rules exist on the designated transfer date), as applicable under paragraphs (1) through (3) of subsection (a);

"(2) determine whether such regulations are fair and not deceptive and otherwise meet the objectives of the Consumer Financial Protection Act of 2010; and

"(3) promulgate regulations under subsection (a)(4) after the designated transfer date.

"(e) DESIGNATED TRANSFER DATE.—As used in this section, the term 'designated transfer date' means the date determined under section 1062 of the Consumer Financial Protection Act of 2010."

(b) EFFECTIVE DATE.—This section and the amendments made by this section shall become effective on the designated transfer date.

(c) RULE OF CONSTRUCTION.—The amendments made by subsection (a) shall not affect any transaction covered by the Alternative Mortgage Transaction Parity Act of 1982 (12 U.S.C. 3801 et seq.) and entered into on or before the designated transfer date.

#### SEC. 1084. AMENDMENTS TO THE ELECTRONIC FUND TRANSFER ACT.

The Electronic Fund Transfer Act (15 U.S.C. 1693 et seq.) is amended—

(1) by striking "Board" each place that term appears and inserting "Bureau", except in section 918 (as so designated by the Credit Card Act of 2009) (15 U.S.C. 1693o);

(2) in section 903 (15 U.S.C. 1693a), by striking paragraph (3) and inserting the following:

"(3) the term 'Bureau' means the Bureau of Consumer Financial Protection";

(3) in section 916(d) (as so designated by section 401 of the Credit CARD Act of 2009) (15 U.S.C. 1693m)—

(A) by striking "FEDERAL RESERVE SYSTEM" and inserting "BUREAU OF CONSUMER FINANCIAL PROTECTION"; and

(B) by striking "Federal Reserve System" and inserting "Bureau of Consumer Financial Protection"; and

(4) in section 918 (as so designated by the Credit CARD Act of 2009) (15 U.S.C. 1693o)—

(A) in subsection (a)—

(i) by striking "Compliance" and inserting "Except as otherwise provided by subtitle B

of the Consumer Financial Protection Act of 2010, compliance"; and

(ii) by striking paragraph (2) and inserting the following:

"(2) subtitle E of the Consumer Financial Protection Act of 2010, by the Bureau."; and

(B) by striking subsection (c) and inserting the following:

"(c) OVERALL ENFORCEMENT AUTHORITY OF THE FEDERAL TRADE COMMISSION.—Except to the extent that enforcement of the requirements imposed under this title is specifically committed to some other Government agency under subsection (a), and subject to subtitle B of the Consumer Financial Protection Act of 2010, the Federal Trade Commission shall enforce such requirements. For the purpose of the exercise by the Federal Trade Commission of its functions and powers under the Federal Trade Commission Act, a violation of any requirement imposed under this title shall be deemed a violation of a requirement imposed under that Act. All of the functions and powers of the Federal Trade Commission under the Federal Trade Commission Act are available to the Federal Trade Commission to enforce compliance by any person subject to the jurisdiction of the Federal Trade Commission with the requirements imposed under this title, irrespective of whether that person is engaged in commerce or meets any other jurisdictional tests under the Federal Trade Commission Act."

#### SEC. 1085. AMENDMENTS TO THE EQUAL CREDIT OPPORTUNITY ACT.

The Equal Credit Opportunity Act (15 U.S.C. 1691 et seq.) is amended—

(1) by striking "Board" each place that term appears and inserting "Bureau";

(2) in section 702 (15 U.S.C. 1691a), by striking subsection (c) and inserting the following:

"(c) The term 'Bureau' means the Bureau of Consumer Financial Protection.";

(3) in section 703 (15 U.S.C. 1691b)—

(A) by striking the section heading and inserting the following:

#### "SEC. 703. PROMULGATION OF REGULATIONS BY THE BUREAU";

(B) by striking "(a) REGULATIONS.—";

(C) by striking subsection (b);

(D) by redesignating paragraphs (1) through (5) as subsections (a) through (e), respectively; and

(E) in subsection (c), as so redesignated, by striking "paragraph (2)" and inserting "subsection (b)";

(4) in section 704 (15 U.S.C. 1691c)—

(A) in subsection (a)—

(i) by striking "Compliance" and inserting "Except as otherwise provided by subtitle B of the Consumer Financial Protection Act of 2010"; and

(ii) by striking paragraph (2) and inserting the following:

"(2) Subtitle E of the Consumer Financial Protection Act of 2010, by the Bureau.";

(B) by striking subsection (c) and inserting the following:

"(c) OVERALL ENFORCEMENT AUTHORITY OF FEDERAL TRADE COMMISSION.—Except to the extent that enforcement of the requirements imposed under this title is specifically committed to some other Government agency under subsection (a), and subject to subtitle B of the Consumer Financial Protection Act of 2010, the Federal Trade Commission shall enforce such requirements. For the purpose of the exercise by the Federal Trade Commission of its functions and powers under the Federal Trade Commission Act (15 U.S.C. 41 et seq.), a violation of any requirement imposed under this subchapter shall be deemed a violation of a requirement imposed under that Act. All of the functions and powers of the Federal Trade Commission under

the Federal Trade Commission Act are available to the Federal Trade Commission to enforce compliance by any person with the requirements imposed under this title, irrespective of whether that person is engaged in commerce or meets any other jurisdictional tests under the Federal Trade Commission Act, including the power to enforce any rule prescribed by the Bureau under this title in the same manner as if the violation had been a violation of a Federal Trade Commission trade regulation rule.”; and

(C) in subsection (d), by striking “Board” and inserting “Bureau”; and

(5) in section 706(e) (15 U.S.C. 1691e(e))—

(A) in the subsection heading—

(i) by striking “BOARD” each place that term appears and inserting “BUREAU”; and

(ii) by striking “FEDERAL RESERVE SYSTEM” and inserting “BUREAU OF CONSUMER FINANCIAL PROTECTION”; and

(B) by striking “Federal Reserve System” and inserting “Bureau of Consumer Financial Protection”.

**SEC. 1086. AMENDMENTS TO THE EXPEDITED FUNDS AVAILABILITY ACT.**

(a) AMENDMENT TO SECTION 603.—Section 603(d)(1) of the Expedited Funds Availability Act (12 U.S.C. 4002) is amended by inserting after “Board” the following “, jointly with the Director of the Bureau of Consumer Financial Protection.”.

(b) AMENDMENTS TO SECTION 604.—Section 604 of the Expedited Funds Availability Act (12 U.S.C. 4003) is amended—

(1) by inserting after “Board” each place that term appears, other than in subsection (f), the following: “, jointly with the Director of the Bureau of Consumer Financial Protection.”; and

(2) in subsection (f), by striking “Board.” each place that term appears and inserting the following: “Board, jointly with the Director of the Bureau of Consumer Financial Protection.”.

(c) AMENDMENTS TO SECTION 605.—Section 605 of the Expedited Funds Availability Act (12 U.S.C. 4004) is amended—

(1) by inserting after “Board” each place that term appears, other than in the heading for section 605(f)(1), the following: “, jointly with the Director of the Bureau of Consumer Financial Protection.”; and

(2) in subsection (f)(1), in the paragraph heading, by inserting “AND BUREAU” after “BOARD”.

(d) AMENDMENTS TO SECTION 609.—Section 609 of the Expedited Funds Availability Act (12 U.S.C. 4008) is amended:

(1) in subsection (a), by inserting after “Board” the following “, jointly with the Director of the Bureau of Consumer Financial Protection.”; and

(2) by striking subsection (e) and inserting the following:

“(e) CONSULTATIONS.—In prescribing regulations under subsections (a) and (b), the Board and the Director of the Bureau of Consumer Financial Protection, in the case of subsection (a), and the Board, in the case of subsection (b), shall consult with the Comptroller of the Currency, the Board of Directors of the Federal Deposit Insurance Corporation, and the National Credit Union Administration Board.”.

(e) EXPEDITED FUNDS AVAILABILITY IMPROVEMENTS.—Section 603 of the Expedited Funds Availability Act (12 U.S.C. 4002) is amended—

(1) in subsection (a)(2)(D), by striking “\$100” and inserting “\$200”; and

(2) in subsection (b)(3)(C), in the subparagraph heading, by striking “\$100” and inserting “\$200”; and

(3) in subsection (c)(1)(B)(iii), in the clause heading, by striking “\$100” and inserting “\$200”.

(f) REGULAR ADJUSTMENTS FOR INFLATION.—Section 607 of the Expedited Funds

Availability Act (12 U.S.C. 4006) is amended by adding at the end the following:

“(f) ADJUSTMENTS TO DOLLAR AMOUNTS FOR INFLATION.—The dollar amounts under this title shall be adjusted every 5 years after December 31, 2011, by the annual percentage increase in the Consumer Price Index for Urban Wage Earners and Clerical Workers, as published by the Bureau of Labor Statistics, rounded to the nearest multiple of \$25.”.

**SEC. 1087. AMENDMENTS TO THE FAIR CREDIT BILLING ACT.**

The Fair Credit Billing Act (15 U.S.C. 1666–1666j) is amended by striking “Board” each place that term appears and inserting “Bureau”.

**SEC. 1088. AMENDMENTS TO THE FAIR CREDIT REPORTING ACT AND THE FAIR AND ACCURATE CREDIT TRANSACTIONS ACT.**

(a) FAIR CREDIT REPORTING ACT.—The Fair Credit Reporting Act (15 U.S.C. 1681 et seq.) is amended—

(1) in section 603 (15 U.S.C. 1681a)—

(A) by redesignating subsections (w) and (x) as subsections (x) and (y), respectively; and

(B) by inserting after subsection (v) the following:

“(w) The term ‘Bureau’ means the Bureau of Consumer Financial Protection.”; and

(2) except as otherwise specifically provided in this subsection—

(A) by striking “Federal Trade Commission” each place that term appears and inserting “Bureau”; and

(B) by striking “FTC” each place that term appears and inserting “Bureau”; and

(C) by striking “the Commission” each place that term appears and inserting “the Bureau”; and

(D) by striking “The Federal banking agencies, the National Credit Union Administration, and the Commission shall jointly” each place that term appears and inserting “The Bureau shall”;

(3) in section 603(k)(2) (15 U.S.C. 1681a(k)(2)), by striking “Board of Governors of the Federal Reserve System” and inserting “Bureau”;

(4) in section 604(g) (15 U.S.C. 1681b(g))—

(A) in paragraph (3), by striking subparagraph (C) and inserting the following:

“(C) as otherwise determined to be necessary and appropriate, by regulation or order, by the Bureau (consistent with the enforcement authorities prescribed under section 621(b)), or the applicable State insurance authority (with respect to any person engaged in providing insurance or annuities).”;

(B) by striking paragraph (5) and inserting the following:

“(5) REGULATIONS AND EFFECTIVE DATE FOR PARAGRAPH (2).—

“(A) REGULATIONS REQUIRED.—The Bureau may, after notice and opportunity for comment, prescribe regulations that permit transactions under paragraph (2) that are determined to be necessary and appropriate to protect legitimate operational, transactional, risk, consumer, and other needs (and which shall include permitting actions necessary for administrative verification purposes), consistent with the intent of paragraph (2) to restrict the use of medical information for inappropriate purposes.”; and

(C) by striking paragraph (6);

(5) in section 611(e)(2) (15 U.S.C. 1681i(e)), by striking paragraph (2) and inserting the following:

“(2) EXCLUSION.—Complaints received or obtained by the Bureau pursuant to its investigative authority under the Consumer Financial Protection Act of 2010 shall not be subject to paragraph (1).”;

(6) in section 615(h)(6) (15 U.S.C. 1681m(h)(6)), by striking subparagraph (A) and inserting the following:

“(A) RULES REQUIRED.—The Bureau shall prescribe rules to carry out this subsection.”;

(7) in section 621 (15 U.S.C. 1681s)—

(A) by striking subsection (a) and inserting the following:

“(a) ENFORCEMENT BY FEDERAL TRADE COMMISSION.—

“(1) IN GENERAL.—Except as otherwise provided by subtitle B of the Consumer Financial Protection Act of 2010, compliance with the requirements imposed under this title shall be enforced under the Federal Trade Commission Act (15 U.S.C. 41 et seq.) by the Federal Trade Commission, with respect to consumer reporting agencies and all other persons subject thereto, except to the extent that enforcement of the requirements imposed under this title is specifically committed to some other Government agency under subsection (b). For the purpose of the exercise by the Federal Trade Commission of its functions and powers under the Federal Trade Commission Act, a violation of any requirement or prohibition imposed under this title shall constitute an unfair or deceptive act or practice in commerce, in violation of section 5(a) of the Federal Trade Commission Act (15 U.S.C. 45(a)), and shall be subject to enforcement by the Federal Trade Commission under section 5(b) of that Act with respect to any consumer reporting agency or person that is subject to enforcement by the Federal Trade Commission pursuant to this subsection, irrespective of whether that person is engaged in commerce or meets any other jurisdictional tests under the Federal Trade Commission Act. The Federal Trade Commission shall have such procedural, investigative, and enforcement powers (except as otherwise provided by subtitle B of the Consumer Financial Protection Act of 2010), including the power to issue procedural rules in enforcing compliance with the requirements imposed under this title and to require the filing of reports, the production of documents, and the appearance of witnesses, as though the applicable terms and conditions of the Federal Trade Commission Act were part of this title. Any person violating any of the provisions of this title shall be subject to the penalties and entitled to the privileges and immunities provided in the Federal Trade Commission Act as though the applicable terms and provisions of such Act are part of this title.

“(2) PENALTIES.—

“(A) KNOWING VIOLATIONS.—Except as otherwise provided by subtitle B of the Consumer Financial Protection Act of 2010, in the event of a knowing violation, which constitutes a pattern or practice of violations of this title, the Federal Trade Commission may commence a civil action to recover a civil penalty in a district court of the United States against any person that violates this title. In such action, such person shall be liable for a civil penalty of not more than \$2,500 per violation.

“(B) DETERMINING PENALTY AMOUNT.—In determining the amount of a civil penalty under subparagraph (A), the court shall take into account the degree of culpability, any history of such prior conduct, ability to pay, effect on ability to continue to do business, and such other matters as justice may require.

“(C) LIMITATION.—Notwithstanding paragraph (2), a court may not impose any civil penalty on a person for a violation of section 623(a)(1), unless the person has been enjoined from committing the violation, or ordered not to commit the violation, in an action or proceeding brought by or on behalf of the Federal Trade Commission, and has violated the injunction or order, and the court may

not impose any civil penalty for any violation occurring before the date of the violation of the injunction or order.”;

(8) by striking subsection (b) and inserting the following:

“(b) ENFORCEMENT BY OTHER AGENCIES.—

“(1) IN GENERAL.—Except as otherwise provided by subtitle B of the Consumer Financial Protection Act of 2010, compliance with the requirements imposed under this title with respect to consumer reporting agencies, persons who use consumer reports from such agencies, persons who furnish information to such agencies, and users of information that are subject to section 615(d) shall be enforced under—

“(A) section 8 of the Federal Deposit Insurance Act (12 U.S.C. 1818), in the case of—

“(i) any national bank, and any Federal branch or Federal agency of a foreign bank, by the Office of the Comptroller of the Currency;

“(ii) any member bank of the Federal Reserve System (other than a national bank), a branch or agency of a foreign bank (other than a Federal branch, Federal agency, or insured State branch of a foreign bank), a commercial lending company owned or controlled by a foreign bank, and any organization operating under section 25 or 25A of the Federal Reserve Act, by the Board of Governors of the Federal Reserve System; and

“(iii) any bank insured by the Federal Deposit Insurance Corporation (other than a member of the Federal Reserve System) and any insured State branch of a foreign bank, by the Board of Directors of the Federal Deposit Insurance Corporation;

“(B) subtitle E of the Consumer Financial Protection Act of 2010, by the Bureau;

“(C) the Federal Credit Union Act (12 U.S.C. 1751 et seq.), by the Administrator of the National Credit Union Administration with respect to any Federal credit union;

“(D) subtitle IV of title 49, United States Code, by the Secretary of Transportation, with respect to all carriers subject to the jurisdiction of the Surface Transportation Board;

“(E) the Federal Aviation Act of 1958 (49 U.S.C. App. 1301 et seq.), by the Secretary of Transportation, with respect to any air carrier or foreign air carrier subject to that Act;

“(F) the Packers and Stockyards Act, 1921 (7 U.S.C. 181 et seq.) (except as provided in section 406 of that Act), by the Secretary of Agriculture, with respect to any activities subject to that Act;

“(G) the Commodity Exchange Act, with respect to a person subject to the jurisdiction of the Commodity Futures Trading Commission; and

“(H) the Federal securities laws, and any other laws that are subject to the jurisdiction of the Securities and Exchange Commission, with respect to a person that is subject to the jurisdiction of the Securities and Exchange Commission.

“(2) INCORPORATED DEFINITIONS.—The terms used in paragraph (1) that are not defined in this title or otherwise defined in section 3(s) of the Federal Deposit Insurance Act (12 U.S.C. 1813(s)) have the same meanings as in section 1(b) of the International Banking Act of 1978 (12 U.S.C. 3101).”;

(9) by striking subsection (e) and inserting the following:

“(e) REGULATORY AUTHORITY.—The Bureau shall prescribe such regulations as are necessary to carry out the purposes of this Act. The regulations prescribed by the Bureau under this subsection shall apply to any person that is subject to this Act, notwithstanding the enforcement authorities granted to other agencies under this section.”;

(10) in section 623 (15 U.S.C. 1681s-2)—

(A) in subsection (a)(7), by striking subparagraph (D) and inserting the following:

“(D) MODEL DISCLOSURE.—

“(i) DUTY OF BUREAU.—The Bureau shall prescribe a brief model disclosure that a financial institution may use to comply with subparagraph (A), which shall not exceed 30 words.

“(ii) USE OF MODEL NOT REQUIRED.—No provision of this paragraph may be construed to require a financial institution to use any such model form prescribed by the Bureau.

“(iii) COMPLIANCE USING MODEL.—A financial institution shall be deemed to be in compliance with subparagraph (A) if the financial institution uses any model form prescribed by the Bureau under this subparagraph, or the financial institution uses any such model form and rearranges its format.”;

(B) by striking subsection (e) and inserting the following:

“(e) ACCURACY GUIDELINES AND REGULATIONS REQUIRED.—

“(1) GUIDELINES.—The Bureau shall, with respect to persons or entities that are subject to the enforcement authority of the Bureau under section 621—

“(A) establish and maintain guidelines for use by each person that furnishes information to a consumer reporting agency regarding the accuracy and integrity of the information relating to consumers that such entities furnish to consumer reporting agencies, and update such guidelines as often as necessary; and

“(B) prescribe regulations requiring each person that furnishes information to a consumer reporting agency to establish reasonable policies and procedures for implementing the guidelines established pursuant to subparagraph (A).

“(2) CRITERIA.—In developing the guidelines required by paragraph (1)(A), the Bureau shall—

“(A) identify patterns, practices, and specific forms of activity that can compromise the accuracy and integrity of information furnished to consumer reporting agencies;

“(B) review the methods (including technological means) used to furnish information relating to consumers to consumer reporting agencies;

“(C) determine whether persons that furnish information to consumer reporting agencies maintain and enforce policies to ensure the accuracy and integrity of information furnished to consumer reporting agencies; and

“(D) examine the policies and processes that persons that furnish information to consumer reporting agencies employ to conduct reinvestigations and correct inaccurate information relating to consumers that has been furnished to consumer reporting agencies.”.

(b) FAIR AND ACCURATE CREDIT TRANSACTIONS ACT OF 2003.—Section 214(b)(1) of the Fair and Accurate Credit Transactions Act of 2003 (15 U.S.C. 1681s-3 note) is amended by striking paragraph (1) and inserting the following:

“(1) IN GENERAL.—Regulations to carry out section 624 of the Fair Credit Reporting Act (15 U.S.C. 1681s-3), shall be prescribed, as described in paragraph (2), by—

“(A) the Commodity Futures Trading Commission, with respect to entities subject to its enforcement authorities;

“(B) the Securities and Exchange Commission, with respect to entities subject to its enforcement authorities; and

“(C) the Bureau, with respect to other entities subject to this Act.”.

SEC. 1089. AMENDMENTS TO THE FAIR DEBT COLLECTION PRACTICES ACT.

The Fair Debt Collection Practices Act (15 U.S.C. 1692 et seq.) is amended—

(1) by striking “Commission” each place that term appears and inserting “Bureau”;

(2) in section 803 (15 U.S.C. 1692a)—

(A) by striking paragraph (1) and inserting the following:

“(1) The term ‘Bureau’ means the Bureau of Consumer Financial Protection.”;

(3) in section 814 (15 U.S.C. 1692l)—

(A) by striking subsection (a) and inserting the following:

“(a) FEDERAL TRADE COMMISSION.—Except as otherwise provided by subtitle B of the Consumer Financial Protection Act of 2010, compliance with this title shall be enforced by the Federal Trade Commission, except to the extent that enforcement of the requirements imposed under this title is specifically committed to another Government agency under subsection (b). For purpose of the exercise by the Federal Trade Commission of its functions and powers under the Federal Trade Commission Act (15 U.S.C. 41 et seq.), a violation of this title shall be deemed an unfair or deceptive act or practice in violation of that Act. All of the functions and powers of the Federal Trade Commission under the Federal Trade Commission Act are available to the Federal Trade Commission to enforce compliance by any person with this title, irrespective of whether that person is engaged in commerce or meets any other jurisdictional tests under the Federal Trade Commission Act, including the power to enforce the provisions of this title, in the same manner as if the violation had been a violation of a Federal Trade Commission trade regulation rule.”; and

(B) in subsection (b)—

(i) by striking “Compliance” and inserting “Except as otherwise provided by subtitle B of the Consumer Financial Protection Act of 2010, compliance”;

(ii) by striking paragraph (2) and inserting the following:

“(2) subtitle E of the Consumer Financial Protection Act of 2010, by the Bureau.”;

(4) in subsection (d), by striking “Neither the Commission” and all that follows through the end of the subsection and inserting the following: “The Bureau may prescribe rules with respect to the collection of debts by debt collectors, as defined in this Act.”.

SEC. 1090. AMENDMENTS TO THE FEDERAL DEPOSIT INSURANCE ACT.

The Federal Deposit Insurance Act (12 U.S.C. 1811 et seq.) is amended—

(1) in section 8(t) (12 U.S.C. 1818(t)), by adding at the end the following:

“(6) REFERRAL TO BUREAU OF CONSUMER FINANCIAL PROTECTION.—Subject to subtitle B of the Consumer Financial Protection Act of 2010, each appropriate Federal banking agency shall make a referral to the Bureau of Consumer Financial Protection when the Federal banking agency has a reasonable belief that a violation of an enumerated consumer law, as defined in the Consumer Financial Protection Act of 2010, has been committed by any insured depository institution or institution-affiliated party within the jurisdiction of that appropriate Federal banking agency.”; and

(2) in section 43 (12 U.S.C. 1831t)—

(A) in subsection (c), by striking “Federal Trade Commission” and inserting “Bureau”;

(B) in subsection (d), by striking “Federal Trade Commission” and inserting “Bureau”;

(C) in subsection (e)—

(i) in paragraph (2), by striking “Federal Trade Commission” and inserting “Bureau”; and

(ii) by adding at the end the following new paragraph:

“(5) BUREAU.—The term ‘Bureau’ means the Bureau of Consumer Financial Protection.”; and

(D) in subsection (f)—

(i) by striking paragraph (1) and inserting the following:

“(1) LIMITED ENFORCEMENT AUTHORITY.—Compliance with the requirements of subsections (b), (c), and (e), and any regulation prescribed or order issued under such subsection, shall be enforced under the Consumer Financial Protection Act of 2010, by the Bureau, subject to subtitle B of the Consumer Financial Protection Act of 2010, and under the Federal Trade Commission Act (15 U.S.C. 41 et seq.) by the Federal Trade Commission.”; and

(ii) in paragraph (2), by striking subparagraph (C) and inserting the following:

“(C) LIMITATION ON STATE ACTION WHILE FEDERAL ACTION PENDING.—If the Bureau or Federal Trade Commission has instituted an enforcement action for a violation of this section, no appropriate State supervisory agency may, during the pendency of such action, bring an action under this section against any defendant named in the complaint of the Bureau or Federal Trade Commission for any violation of this section that is alleged in that complaint.”.

**SEC. 1091. AMENDMENTS TO THE GRAMM-LEACH-BLILEY ACT.**

Title V of the Gramm-Leach-Bliley Act (15 U.S.C. 6801 et seq.) is amended—

(1) in section 504(a)(1) (15 U.S.C. 6804(a)(1))—

(A) by striking “The Federal banking agencies, the National Credit Union Administration, the Secretary of the Treasury,” and inserting “The Bureau of Consumer Financial Protection and”; and

(B) by striking “, and the Federal Trade Commission”;

(2) in section 505(a) (15 U.S.C. 6805(a))—

(A) by striking “This subtitle” and all that follows through “as follows:” and inserting “Except as otherwise provided by subtitle B of the Consumer Financial Protection Act of 2010, this subtitle and the regulations prescribed thereunder shall be enforced by the Bureau of Consumer Financial Protection, the Federal functional regulators, the State insurance authorities, and the Federal Trade Commission with respect to financial institutions and other persons subject to their jurisdiction under applicable law, as follows:”;

(B) in paragraph (1)—

(i) in subparagraph (B), by inserting “and” after the semicolon;

(ii) in subparagraph (C), by striking “; and” and inserting a period; and

(iii) by striking subparagraph (D); and

(C) by adding at the end the following:

“(8) Under the Consumer Financial Protection Act of 2010, by the Bureau of Consumer Financial Protection, in the case of any financial institution and other covered person or service provider that is subject to the jurisdiction of the Bureau under that Act, but not with respect to the standards under section 501.”; and

(3) in section 505(b)(1) (15 U.S.C. 6805(b)(1)), by inserting “, other than the Bureau of Consumer Financial Protection,” after “subsection (a)”.

**SEC. 1092. AMENDMENTS TO THE HOME MORTGAGE DISCLOSURE ACT.**

The Home Mortgage Disclosure Act of 1975 (12 U.S.C. 2801 et seq.) is amended—

(1) except as otherwise specifically provided in this section, by striking “Board” each place that term appears and inserting “Bureau”;

(2) in section 303 (12 U.S.C. 2802)—

(A) by redesignating paragraphs (1) through (6) as paragraphs (2) through (7), respectively; and

(B) by inserting before paragraph (2) the following:

“(1) the term ‘Bureau’ means the Bureau of Consumer Financial Protection;”;

(3) in section 304 (12 U.S.C. 2803)—

(A) in subsection (b)—

(i) in paragraph (4), by inserting “age,” before “and gender”;

(ii) in paragraph (3), by striking “and” at the end;

(iii) in paragraph (4), by striking the period at the end and inserting a semicolon; and

(iv) by adding at the end the following:

“(5) the number and dollar amount of mortgage loans grouped according to measurements of—

“(A) the total points and fees payable at origination in connection with the mortgage as determined by the Bureau, taking into account 15 U.S.C. 1602(aa)(4);

“(B) the difference between the annual percentage rate associated with the loan and a benchmark rate or rates for all loans;

“(C) the term in months of any prepayment penalty or other fee or charge payable on repayment of some portion of principal or the entire principal in advance of scheduled payments; and

“(D) such other information as the Bureau may require; and

“(6) the number and dollar amount of mortgage loans and completed applications grouped according to measurements of—

“(A) the value of the real property pledged or proposed to be pledged as collateral;

“(B) the actual or proposed term in months of any introductory period after which the rate of interest may change;

“(C) the presence of contractual terms or proposed contractual terms that would allow the mortgagor or applicant to make payments other than fully amortizing payments during any portion of the loan term;

“(D) the actual or proposed term in months of the mortgage loan;

“(E) the channel through which application was made, including retail, broker, and other relevant categories;

“(F) as the Bureau may determine to be appropriate, a unique identifier that identifies the loan originator as set forth in section 1503 of the S.A.F.E. Mortgage Licensing Act of 2008;

“(G) as the Bureau may determine to be appropriate, a universal loan identifier;

“(H) as the Bureau may determine to be appropriate, the parcel number that corresponds to the real property pledged or proposed to be pledged as collateral;

“(I) the credit score of mortgage applicants and mortgagors, in such form as the Bureau may prescribe, except that the Bureau shall modify or require modification of credit score data that is or will be available to the public to protect the compelling privacy interest of the mortgage applicant or mortgagors; and

“(J) such other information as the Bureau may require.”;

(B) in subsection (i), by striking “subsection (b)(4)” and inserting “subsections (b)(4), (b)(5), and (b)(6)”;

(C) in subsection (j)—

(i) in paragraph (1), by striking “(as” and inserting “(containing loan-level and application-level information relating to disclosures required under subsections (a) and (b) and as otherwise”;

(ii) by striking paragraph (3) and inserting the following:

“(3) CHANGE OF FORM NOT REQUIRED.—A depository institution meets the disclosure requirement of paragraph (1) if the institution provides the information required under such paragraph in such formats as the Bureau may require”; and

(iii) in paragraph (2)(A), by striking “in the format in which such information is maintained by the institution” and inserting “in such formats as the Bureau may require”;

(D) in subsection (m), by striking paragraph (2) and inserting the following:

“(2) FORM OF INFORMATION.—In complying with paragraph (1), a depository institution shall provide the person requesting the information with a copy of the information requested in such formats as the Bureau may require”;

(E) by striking subsection (h) and inserting the following:

“(h) SUBMISSION TO AGENCIES.—

“(1) IN GENERAL.—The data required to be disclosed under subsection (b) shall be submitted to the Bureau or to the appropriate agency for the institution reporting under this title, in accordance with rules prescribed by the Bureau. Notwithstanding the requirement of subsection (a)(2)(A) for disclosure by census tract, the Bureau, in cooperation with other appropriate regulators described in paragraph (2), shall develop regulations that—

“(A) prescribe the format for such disclosures, the method for submission of the data to the appropriate regulatory agency, and the procedures for disclosing the information to the public;

“(B) require the collection of data required to be disclosed under subsection (b) with respect to loans sold by each institution reporting under this title;

“(C) require disclosure of the class of the purchaser of such loans; and

“(D) permit any reporting institution to submit in writing to the Bureau or to the appropriate agency such additional data or explanations as it deems relevant to the decision to originate or purchase mortgage loans.

“(2) OTHER APPROPRIATE AGENCIES.—The appropriate regulators described in this paragraph are—

“(A) the Office of the Comptroller of the Currency (hereafter referred to in this Act as ‘Comptroller’) for national banks and Federal branches, Federal agencies of foreign banks, and savings associations;

“(B) the Federal Deposit Insurance Corporation for banks insured by the Federal Deposit Insurance Corporation (other than members of the Federal Reserve System), mutual savings banks, insured State branches of foreign banks, and any other depository institution described in section 303(2)(A) which is not otherwise referred to in this paragraph;

“(C) the National Credit Union Administration Board for credit unions; and

“(D) the Secretary of Housing and Urban Development for other lending institutions not regulated by the agencies referred to in subparagraphs (A) through (C).”;

(F) by adding at the end the following:

“(n) TIMING OF CERTAIN DISCLOSURES.—The data required to be disclosed under subsection (b) shall be submitted to the Bureau or to the appropriate agency for any institution reporting under this title, in accordance with regulations prescribed by the Bureau. Institutions shall not be required to report new data under paragraph (5) or (6) of subsection (b) before the first January 1 that occurs after the end of the 9-month period beginning on the date on which regulations are issued by the Bureau in final form with respect to such disclosures.”;

(4) in section 305 (12 U.S.C. 2804)—

(A) by striking subsection (b) and inserting the following:

“(b) POWERS OF CERTAIN OTHER AGENCIES.—

“(1) IN GENERAL.—Except as otherwise provided by subtitle B of the Consumer Financial Protection Act of 2010, compliance with the requirements of this title shall be enforced—

“(A) under section 8 of the Federal Deposit Insurance Act, in the case of—

“(i) any national bank, and any Federal branch or Federal agency of a foreign bank,



by the Office of the Comptroller of the Currency;

“(ii) any member bank of the Federal Reserve System (other than a national bank), branch or agency of a foreign bank (other than a Federal branch, Federal agency, and insured State branch of a foreign bank), commercial lending company owned or controlled by a foreign bank, and any organization operating under section 25 or 25(a) of the Federal Reserve Act, by the Board; and

“(iii) any bank insured by the Federal Deposit Insurance Corporation (other than a member of the Federal Reserve System), any mutual savings bank as, defined in section 3(f) of the Federal Deposit Insurance Act (12 U.S.C. 1813(f)), any insured State branch of a foreign bank, and any other depository institution not referred to in this paragraph or subparagraph (B) or (C), by the Federal Deposit Insurance Corporation;

“(B) under subtitle E of the Consumer Financial Protection Act of 2010, by the Bureau;

“(C) under the Federal Credit Union Act, by the Administrator of the National Credit Union Administration with respect to any insured credit union; and

“(D) with respect to other lending institutions, by the Secretary of Housing and Urban Development.

“(2) INCORPORATED DEFINITIONS.—The terms used in paragraph (1) that are not defined in this title or otherwise defined in section 3(s) of the Federal Deposit Insurance Act (12 U.S.C. 1813(s)) shall have the same meanings as in section 1(b) of the International Banking Act of 1978 (12 U.S.C. 3101).”; and

(B) by adding at the end the following:

“(d) OVERALL ENFORCEMENT AUTHORITY OF THE BUREAU OF CONSUMER FINANCIAL PROTECTION.—Subject to subtitle B of the Consumer Financial Protection Act of 2010, enforcement of the requirements imposed under this title is committed to each of the agencies under subsection (b). The Bureau may exercise its authorities under the Consumer Financial Protection Act of 2010 to exercise principal authority to examine and enforce compliance by any person with the requirements of this title.”;

(5) in section 306 (12 U.S.C. 2805(b)), by striking subsection (b) and inserting the following:

“(b) EXEMPTION AUTHORITY.—The Bureau may, by regulation, exempt from the requirements of this title any State-chartered depository institution within any State or subdivision thereof, if the agency determines that, under the law of such State or subdivision, that institution is subject to requirements that are substantially similar to those imposed under this title, and that such law contains adequate provisions for enforcement. Notwithstanding any other provision of this subsection, compliance with the requirements imposed under this subsection shall be enforced by the Office of the Comptroller of the Currency under section 8 of the Federal Deposit Insurance Act, in the case of national banks and savings associations, the deposits of which are insured by the Federal Deposit Insurance Corporation.”; and

(6) by striking section 307 (12 U.S.C. 2806) and inserting the following:

**“SEC. 307. COMPLIANCE IMPROVEMENT METHODS.**

“(a) IN GENERAL.—

“(1) CONSULTATION REQUIRED.—The Director of the Bureau of Consumer Financial Protection, with the assistance of the Secretary, the Director of the Bureau of the Census, the Board of Governors of the Federal Reserve System, the Federal Deposit Insurance Corporation, and such other persons as the Bureau deems appropriate, shall develop or assist in the improvement of, methods of matching addresses and census tracts

to facilitate compliance by depository institutions in as economical a manner as possible with the requirements of this title.

“(2) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated, such sums as may be necessary to carry out this subsection.

“(3) CONTRACTING AUTHORITY.—The Director of the Bureau of Consumer Financial Protection is authorized to utilize, contract with, act through, or compensate any person or agency in order to carry out this subsection.

“(b) RECOMMENDATIONS TO CONGRESS.—The Director of the Bureau of Consumer Financial Protection shall recommend to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives, such additional legislation as the Director of the Bureau of Consumer Financial Protection deems appropriate to carry out the purpose of this title.”.

**SEC. 1093. AMENDMENTS TO THE HOMEOWNERS PROTECTION ACT OF 1998.**

Section 10 of the Homeowners Protection Act of 1998 (12 U.S.C. 4909) is amended—

(1) in subsection (a)—

(A) by striking “Compliance” and inserting “Except as otherwise provided by subtitle B of the Consumer Financial Protection Act of 2010, compliance”;

(B) in paragraph (2), by striking “and” at the end;

(C) in paragraph (3), by striking the period at the end and inserting “; and”;

(D) by adding at the end the following:

“(4) subtitle E of the Consumer Financial Protection Act of 2010, by the Bureau of Consumer Financial Protection.”; and

(2) in subsection (b)(2), by inserting before the period at the end the following: “, subject to subtitle B of the Consumer Financial Protection Act of 2010”.

**SEC. 1094. AMENDMENTS TO THE HOME OWNERSHIP AND EQUITY PROTECTION ACT OF 1994.**

The Home Ownership and Equity Protection Act of 1994 (15 U.S.C. 1601 note) is amended—

(1) in section 158(a), by striking “Consumer Advisory Council of the Board” and inserting “Advisory Board to the Bureau”; and

(2) by striking “Board” each place that term appears and inserting “Bureau”.

**SEC. 1095. AMENDMENTS TO THE OMNIBUS APPROPRIATIONS ACT, 2009.**

Section 626 of the Omnibus Appropriations Act, 2009 (15 U.S.C. 1638 note) is amended—

(1) by striking subsection (a) and inserting the following:

“(a)(1) The Bureau of Consumer Financial Protection shall have authority to prescribe rules with respect to mortgage loans in accordance with section 553 of title 5, United States Code. Such rulemaking shall relate to unfair or deceptive acts or practices regarding mortgage loans, which may include unfair or deceptive acts or practices involving loan modification and foreclosure rescue services. Any violation of a rule prescribed under this paragraph shall be treated as a violation of a rule prohibiting unfair, deceptive, or abusive acts or practices under the Consumer Financial Protection Act of 2010 and a violation of a rule under section 18 of the Federal Trade Commission Act (15 U.S.C. 57a) regarding unfair or deceptive acts or practices.

“(2) The Bureau of Consumer Financial Protection shall enforce the rules issued under paragraph (1) in the same manner, by the same means, and with the same jurisdiction, powers, and duties, as though all applicable terms and provisions of the Consumer Financial Protection Act of 2010 were incorporated into and made part of this subsection.”; and

(2) in subsection (b)—

(A) by striking paragraph (1) and inserting the following:

“(1) Except as provided in paragraph (6), in any case in which the attorney general of a State has reason to believe that an interest of the residents of the State has been or is threatened or adversely affected by the engagement of any person subject to a rule prescribed under subsection (a) in practices that violate such rule, the State, as *parens patriae*, may bring a civil action on behalf of its residents in an appropriate district court of the United States or other court of competent jurisdiction—

“(A) to enjoin that practice;

“(B) to enforce compliance with the rule;

“(C) to obtain damages, restitution, or other compensation on behalf of the residents of the State; or

“(D) to obtain penalties and relief provided under the Consumer Financial Protection Act of 2010, the Federal Trade Commission Act, and such other relief as the court deems appropriate.”;

(B) in paragraphs (2) and (3), by striking “the primary Federal regulator” each time the term appears and inserting “the Bureau of Consumer Financial Protection or the Commission, as appropriate”;

(C) in paragraph (3), by inserting “and subject to subtitle B of the Consumer Financial Protection Act of 2010,” after “paragraph (2).”; and

(D) in paragraph (6), by striking “the primary Federal regulator” each place that term appears and inserting “the Bureau of Consumer Financial Protection or the Commission”.

**SEC. 1096. AMENDMENTS TO THE REAL ESTATE SETTLEMENT PROCEDURES ACT.**

The Real Estate Settlement Procedures Act of 1974 (12 U.S.C. 2601 et seq.) is amended—

(1) in section 3 (12 U.S.C. 2602)—

(A) in paragraph (7), by striking “and” at the end;

(B) in paragraph (8), by striking the period at the end and inserting “; and”;

(C) by adding at the end the following:

“(9) the term ‘Bureau’ means the Bureau of Consumer Financial Protection.”;

(2) in section 4 (12 U.S.C. 2603)—

(A) in subsection (a), by striking the first sentence and inserting the following: “The Bureau shall publish a single, integrated disclosure for mortgage loan transactions (including real estate settlement cost statements) which includes the disclosure requirements of this title, in conjunction with the disclosure requirements of the Truth in Lending Act that, taken together, may apply to a transaction that is subject to both or either provisions of law. The purpose of such model disclosure shall be to facilitate compliance with the disclosure requirements of this title and the Truth in Lending Act, and to aid the borrower or lessee in understanding the transaction by utilizing readily understandable language to simplify the technical nature of the disclosures.”;

(B) by striking “Secretary” each place that term appears and inserting “Bureau”; and

(C) by striking “form” each place that term appears and inserting “forms”;

(3) in section 5 (12 U.S.C. 2604)—

(A) by striking “Secretary” each place that term appears and inserting “Bureau”; and

(B) in subsection (a), by striking the first sentence and inserting the following: “The Bureau shall prepare and distribute booklets jointly addressing compliance with the requirements of the Truth in Lending Act and the provisions of this title, in order to help

persons borrowing money to finance the purchase of residential real estate better to understand the nature and costs of real estate settlement services.”;

(4) in section 6(j)(3) (12 U.S.C. 2605(j)(3))—

(A) by striking “Secretary” and inserting “Bureau”; and

(B) by striking “, by regulations that shall take effect not later than April 20, 1991.”;

(5) in section 7(b) (12 U.S.C. 2606(b)) by striking “Secretary” and inserting “Bureau”;

(6) in section 8(d) (12 U.S.C. 2607(d))—

(A) in the subsection heading, by inserting “BUREAU AND” before “SECRETARY”; and

(B) by striking paragraph (4), and inserting the following:

“(4) The Bureau, the Secretary, or the attorney general or the insurance commissioner of any State may bring an action to enjoin violations of this section. Except to the extent that a person is subject to the jurisdiction of the Bureau, the Secretary, or the attorney general or the insurance commissioner of any State, the Bureau shall have primary authority to enforce or administer this section, subject to subtitle B of the Consumer Financial Protection Act of 2010.”.

(7) in section 10(c) (12 U.S.C. 2609(c) and (d)), by striking “Secretary” and inserting “Bureau”;

(8) in section 16 (12 U.S.C. 2614), by inserting “the Bureau,” before “the Secretary”;

(9) in section 18 (12 U.S.C. 2616), by striking “Secretary” each place that term appears and inserting “Bureau”; and

(10) in section 19 (12 U.S.C. 2617)—

(A) in the section heading by striking “SECRETARY” and inserting “BUREAU”;

(B) by striking “Secretary” each place that term appears and inserting “Bureau”;

(C) in subsection (b), by inserting “the Bureau” before “the Secretary”; and

(D) in subsection (c), by inserting “or the Bureau” after “the Secretary” each time that term appears.

#### SEC. 1097. AMENDMENTS TO THE RIGHT TO FINANCIAL PRIVACY ACT OF 1978.

The Right to Financial Privacy Act of 1978 (12 U.S.C. 3401 et seq.) is amended—

(1) in section 1101—

(A) in paragraph (6)—

(i) in subparagraph (A), by inserting “and” after the semicolon;

(ii) in subparagraph (B), by striking “and” at the end; and

(iii) by striking subparagraph (C); and

(B) in paragraph (7), by striking subparagraph (E), and inserting the following:

“(E) the Bureau of Consumer Financial Protection.”;

(2) in section 1112(e) (12 U.S.C. 3412(e)), by striking “and the Commodity Futures Trading Commission is permitted” and inserting “the Commodity Futures Trading Commission, and the Bureau of Consumer Financial Protection is permitted”; and

(3) in section 1113 (12 U.S.C. 3413), by adding at the end the following new subsection:

“(r) DISCLOSURE TO THE BUREAU OF CONSUMER FINANCIAL PROTECTION.—Nothing in this title shall apply to the examination by or disclosure to the Bureau of Consumer Financial Protection of financial records or information in the exercise of its authority with respect to a financial institution.”.

#### SEC. 1098. AMENDMENTS TO THE SECURE AND FAIR ENFORCEMENT FOR MORTGAGE LICENSING ACT OF 2008.

The S.A.F.E. Mortgage Licensing Act of 2008 (12 U.S.C. 5101 et seq.) is amended—

(1) by striking “a Federal banking agency” each place that term appears, other than in paragraphs (7) and (11) of section 1503 and section 1507(a)(1), and inserting “the Bureau”;

(2) by striking “Federal banking agencies” each place that term appears and inserting “Bureau”; and

(3) by striking “Secretary” each place that term appears and inserting “Director”;

(4) in section 1503 (12 U.S.C. 5102)—

(A) by redesignating paragraphs (2) through (12) as (3) through (13), respectively;

(B) by striking paragraph (1) and inserting the following:

“(1) BUREAU.—The term ‘Bureau’ means the Bureau of Consumer Financial Protection.

“(2) FEDERAL BANKING AGENCY.—The term ‘Federal banking agency’ means the Board of Governors of the Federal Reserve System, the Office of the Comptroller of the Currency, the National Credit Union Administration, and the Federal Deposit Insurance Corporation.”;

(C) by striking paragraph (10), as so designated by this section, and inserting the following:

“(10) DIRECTOR.—The term ‘Director’ means the Director of the Bureau of Consumer Financial Protection.”;

(5) in section 1507 (12 U.S.C. 5106)—

(A) in subsection (a)—

(i) by striking paragraph (1) and inserting the following:

“(1) IN GENERAL.—The Bureau shall develop and maintain a system for registering employees of a depository institution, employees of a subsidiary that is owned and controlled by a depository institution and regulated by a Federal banking agency, or employees of an institution regulated by the Farm Credit Administration, as registered loan originators with the Nationwide Mortgage Licensing System and Registry. The system shall be implemented before the end of the 1-year period beginning on the date of enactment of the Consumer Financial Protection Act of 2010.”;

(ii) in paragraph (2)—

(I) by striking “appropriate Federal banking agency and the Farm Credit Administration” and inserting “Bureau”; and

(II) by striking “employees’s identity” and inserting “identity of the employee”; and

(B) in subsection (b), by striking “through the Financial Institutions Examination Council, and the Farm Credit Administration”, and inserting “and the Bureau of Consumer Financial Protection”;

(6) in section 1508 (12 U.S.C. 5107)—

(A) by striking the section heading and inserting the following: “**SEC. 1508. BUREAU OF CONSUMER FINANCIAL PROTECTION BACKUP AUTHORITY TO ESTABLISH LOAN ORIGINATOR LICENSING SYSTEM.**”;

(B) by adding at the end the following:

“(f) REGULATION AUTHORITY.—

“(1) IN GENERAL.—The Bureau is authorized to promulgate regulations setting minimum net worth or surety bond requirements for residential mortgage loan originators and minimum requirements for recovery funds paid into by loan originators.

“(2) CONSIDERATIONS.—In issuing regulations under paragraph (1), the Bureau shall take into account the need to provide originators adequate incentives to originate affordable and sustainable mortgage loans, as well as the need to ensure a competitive origination market that maximizes consumer access to affordable and sustainable mortgage loans.”;

(7) by striking section 1510 (12 U.S.C. 5109) and inserting the following:

“**SEC. 1510. FEES.**

“The Bureau, the Farm Credit Administration, and the Nationwide Mortgage Licensing System and Registry may charge reasonable fees to cover the costs of maintaining and providing access to information from the Nationwide Mortgage Licensing System and

Registry, to the extent that such fees are not charged to consumers for access to such system and registry.”;

(8) by striking section 1513 (12 U.S.C. 5112) and inserting the following:

#### “SEC. 1513. LIABILITY PROVISIONS.

“The Bureau, any State official or agency, or any organization serving as the administrator of the Nationwide Mortgage Licensing System and Registry or a system established by the Director under section 1509, or any officer or employee of any such entity, shall not be subject to any civil action or proceeding for monetary damages by reason of the good faith action or omission of any officer or employee of any such entity, while acting within the scope of office or employment, relating to the collection, furnishing, or dissemination of information concerning persons who are loan originators or are applying for licensing or registration as loan originators.”;

(9) in section 1514 (12 U.S.C. 5113) in the section heading, by striking “**UNDER HUD BACKUP LICENSING SYSTEM**” and inserting “**BY THE BUREAU**”.

#### SEC. 1099. AMENDMENTS TO THE TRUTH IN LENDING ACT.

The Truth in Lending Act (15 U.S.C. 1601 et seq.) is amended—

(1) in section 103 (5 U.S.C. 1602)—

(A) by redesignating subsections (b) through (bb) as subsections (c) through (cc), respectively; and

(B) by inserting after subsection (a) the following:

“(b) BUREAU.—The term ‘Bureau’ means the Bureau of Consumer Financial Protection.”;

(2) by striking “Board” each place that term appears, other than in section 140(d) and section 108(a), as amended by this section, and inserting “Bureau”;

(3) by striking “Federal Trade Commission” each place that term appears, other than in section 108(c) and section 129(m), as amended by this Act, and other than in the context of a reference to the Federal Trade Commission Act, and inserting “Bureau”;

(4) in section 105(a) (15 U.S.C. 1604(a)), in the second sentence—

(A) by striking “Except in the case of a mortgage referred to in section 103(aa), these regulations may contain such” and inserting “Except with respect to the provisions of section 129 that apply to a mortgage referred to in section 103(aa), such regulations may contain such additional requirements.”; and

(B) by inserting “all or” after “exceptions for”;

(5) in section 105(b) (15 U.S.C. 1604(b)), by striking the first sentence and inserting the following: “The Bureau shall publish a single, integrated disclosure for mortgage loan transactions (including real estate settlement cost statements) which includes the disclosure requirements of this title in conjunction with the disclosure requirements of the Real Estate Settlement Procedures Act of 1974 that, taken together, may apply to a transaction that is subject to both or either provisions of law. The purpose of such model disclosure shall be to facilitate compliance with the disclosure requirements of this title and the Real Estate Settlement Procedures Act of 1974, and to aid the borrower or lessee in understanding the transaction by utilizing readily understandable language to simplify the technical nature of the disclosures.”;

(6) in section 105(f)(1) (15 U.S.C. 1604(f)(1)), by inserting “all or” after “from all or part of this title”;

(7) in section 108 (15 U.S.C. 1607)—

(A) by striking subsection (a) and inserting the following:

“(a) ENFORCING AGENCIES.—Except as otherwise provided in subtitle B of the Consumer Financial Protection Act of 2010, compliance with the requirements imposed under this title shall be enforced under—

“(1) section 8 of the Federal Deposit Insurance Act, in the case of—

“(A) any national bank, and Federal branch or Federal agency of a foreign bank, by the Office of the Comptroller of the Currency;

“(B) any member bank of the Federal Reserve System (other than a national bank), any branch or agency of a foreign bank (other than a Federal branch, Federal agency, or insured State branch of a foreign bank), any commercial lending company owned or controlled by a foreign bank, and organizations operating under section 25 or 25(a) of the Federal Reserve Act, by the Board; and

“(C) any bank insured by the Federal Deposit Insurance Corporation (other than a member of the Federal Reserve System) and an insured State branch of a foreign bank, by the Board of Directors of the Federal Deposit Insurance Corporation;

“(2) subtitle E of the Consumer Financial Protection Act of 2010, by the Bureau;

“(3) the Federal Credit Union Act, by the Director of the National Credit Union Administration, with respect to any Federal credit union;

“(4) the Federal Aviation Act of 1958, by the Secretary of Transportation, with respect to any air carrier or foreign air carrier subject to that Act;

“(5) the Packers and Stockyards Act, 1921 (except as provided in section 406 of that Act), by the Secretary of Agriculture, with respect to any activities subject to that Act; and

“(6) the Farm Credit Act of 1971, by the Farm Credit Administration with respect to any Federal land bank, Federal land bank association, Federal intermediate credit bank, or production credit association.”;

(B) by striking subsection (c) and inserting the following:

“(c) OVERALL ENFORCEMENT AUTHORITY OF THE FEDERAL TRADE COMMISSION.—Except to the extent that enforcement of the requirements imposed under this title is specifically committed to some other Government agency under subsection (a), and subject to subtitle B of the Consumer Financial Protection Act of 2010, the Federal Trade Commission shall enforce such requirements. For the purpose of the exercise by the Federal Trade Commission of its functions and powers under the Federal Trade Commission Act, a violation of any requirement imposed under this title shall be deemed a violation of a requirement imposed under that Act. All of the functions and powers of the Federal Trade Commission under the Federal Trade Commission Act are available to the Federal Trade Commission to enforce compliance by any person with the requirements under this title, irrespective of whether that person is engaged in commerce or meets any other jurisdictional tests under the Federal Trade Commission Act.”;

(8) in section 129 (15 U.S.C. 1639), by striking subsection (m) and inserting the following:

“(m) CIVIL PENALTIES IN FEDERAL TRADE COMMISSION ENFORCEMENT ACTIONS.—For purposes of enforcement by the Federal Trade Commission, any violation of a regulation issued by the Bureau pursuant to subsection (l)(2) shall be treated as a violation of a rule promulgated under section 18 of the Federal Trade Commission Act (15 U.S.C. 57a) regarding unfair or deceptive acts or practices.”;

(9) in chapter 5 (15 U.S.C. 1667 et seq.)—

(A) by striking “the Board” each place that term appears and inserting “the Bureau”;

(B) by striking “The Board” each place that term appears and inserting “The Bureau”.

**SEC. 1100. AMENDMENTS TO THE TRUTH IN SAVINGS ACT.**

The Truth in Savings Act (12 U.S.C. 4301 et seq.) is amended—

(1) by striking “Board” each place that term appears and inserting “Bureau”;

(2) in section 270(a) (12 U.S.C. 4309)—

(A) by striking “Compliance” and inserting “Except as otherwise provided in subtitle B of the Consumer Financial Protection Act of 2010, compliance”;

(B) in paragraph (1)—

(i) in subparagraph (B), by striking “and” at the end; and

(ii) by striking subparagraph (C);

(C) in paragraph (2), by striking the period at the end and inserting “; and”;

(D) by adding at the end the following:

“(3) subtitle E of the Consumer Financial Protection Act of 2010, by the Bureau.”;

(3) in section 272(b) (12 U.S.C. 4311(b)), by striking “regulation prescribed by the Board” each place that term appears and inserting “regulation prescribed by the Bureau”;

(4) in section 274 (12 U.S.C. 4313), by striking paragraph (4) and inserting the following:

“(4) BUREAU.—The term ‘Bureau’ means the Bureau of Consumer Financial Protection.”.

**SEC. 1101. AMENDMENTS TO THE TELE-MARKETING AND CONSUMER FRAUD AND ABUSE PREVENTION ACT.**

(a) AMENDMENTS TO SECTION 3.—Section 3 of the Telemarketing and Consumer Fraud and Abuse Prevention Act (15 U.S.C. 6102) is amended by striking subsections (b) and (c) and inserting the following:

“(b) RULEMAKING AUTHORITY.—The Commission shall have authority to prescribe rules under subsection (a), in accordance with section 553 of title 5, United States Code. In prescribing a rule under this section that relates to the provision of a consumer financial product or service that is subject to the Consumer Financial Protection Act of 2010, including any enumerated consumer law thereunder, the Commission shall consult with the Bureau of Consumer Financial Protection regarding the consistency of a proposed rule with standards, purposes, or objectives administered by the Bureau of Consumer Financial Protection.

“(c) VIOLATIONS.—Any violation of any rule prescribed under subsection (a)—

“(1) shall be treated as a violation of a rule under section 18 of the Federal Trade Commission Act regarding unfair or deceptive acts or practices; and

“(2) that is committed by a person subject to the Consumer Financial Protection Act of 2010 shall be treated as a violation of a rule under section 1031 of that Act regarding unfair, deceptive, or abusive acts or practices.”.

(b) AMENDMENTS TO SECTION 4.—Section 4(d) of the Telemarketing and Consumer Fraud and Abuse Prevention Act (15 U.S.C. 6103(d)) is amended by inserting after “Commission” each place that term appears the following: “or the Bureau of Consumer Financial Protection”.

(c) AMENDMENTS TO SECTION 5.—Section 5(c) of the Telemarketing and Consumer Fraud and Abuse Prevention Act (15 U.S.C. 6104(c)) is amended by inserting after “Commission” each place that term appears the following: “or the Bureau of Consumer Financial Protection”.

(d) AMENDMENT TO SECTION 6.—Section 6 of the Telemarketing and Consumer Fraud and Abuse Prevention Act (15 U.S.C. 6105) is amended by adding at the end the following:

“(d) ENFORCEMENT BY BUREAU OF CONSUMER FINANCIAL PROTECTION.—Except as otherwise provided in sections 3(d), 3(e), 4, and 5, and subject to subtitle B of the Consumer Financial Protection Act of 2010, this Act shall be enforced by the Bureau of Consumer Financial Protection under subtitle E of the Consumer Financial Protection Act of 2010.”.

**SEC. 1102. AMENDMENTS TO THE PAPERWORK REDUCTION ACT.**

(a) DESIGNATION AS AN INDEPENDENT AGENCY.—Section 2(5) of the Paperwork Reduction Act (44 U.S.C. 3502(5)) is amended by inserting “the Bureau of Consumer Financial Protection, the Office of Financial Research,” after “the Securities and Exchange Commission.”.

(b) COMPARABLE TREATMENT.—Section 3513 of title 44, United States Code, is amended by adding at the end the following:

“(c) COMPARABLE TREATMENT.—Notwithstanding any other provision of law, the Director shall treat or review a rule or order prescribed or proposed by the Director of the Bureau of Consumer Financial Protection on the same terms and conditions as apply to any rule or order prescribed or proposed by the Board of Governors of the Federal Reserve System.”.

**SEC. 1103. ADJUSTMENTS FOR INFLATION IN THE TRUTH IN LENDING ACT.**

(a) CAPS.—

(1) CREDIT TRANSACTIONS.—Section 104(3) of the Truth in Lending Act (15 U.S.C. 1603(3)) is amended by striking “\$25,000” and inserting “\$50,000”.

(2) CONSUMER LEASES.—Section 181(1) of the Truth in Lending Act (15 U.S.C. 1667(1)) is amended by striking “\$25,000” and inserting “\$50,000”.

(b) ADJUSTMENTS FOR INFLATION.—On and after December 31, 2011, the Bureau may adjust annually the dollar amounts described in sections 104(3) and 181(1) of the Truth in Lending Act (as amended by this section), by the annual percentage increase in the Consumer Price Index for Urban Wage Earners and Clerical Workers, as published by the Bureau of Labor Statistics, rounded to the nearest multiple of \$100, or \$1,000, as applicable.

**SEC. 1104. EFFECTIVE DATE.**

Except as otherwise provided in this subtitle and the amendments made by this subtitle, this subtitle and the amendments made by this subtitle, other than sections 1081 and 1082, shall become effective on the designated transfer date.

**SA 3832.** Mr. SESSIONS (for himself, Mr. BUNNING, Mr. DEMINT, Mr. ENSIGN, and Mr. BROWN of Massachusetts) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail,” to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

Strike title II and insert the following:

**TITLE II—BANKRUPTCY INTEGRITY AND ACCOUNTABILITY ACT**

**SEC. 201. SHORT TITLE.**

This title may be cited as the “Bankruptcy Integrity and Accountability Act of 2010”.

**SEC. 202. AMENDMENTS TO TITLE 28 OF THE UNITED STATES CODE.**

Title 28, United States Code, is amended—

(1) in section 1408, by striking “section 1410” and inserting “sections 1409A and 1410”;

(2) by inserting after section 1409 the following:

**“§ 1409A. Venue of cases involving non-bank financial institutions**

“A case under chapter 14 may be commenced in the district court of the United States for the district—

“(1) in which the debtor has its domicile, principal place of business in the United States, principal assets in the United States, or in which there is pending a case under title 11 concerning the debtor’s affiliate or subsidiary, if a Federal Reserve Bank is located in that district;

“(2) if venue does not exist under paragraph (1), in which there is a Federal Reserve Bank and in a Federal Reserve district in which the debtor has its domicile, principal place of business in the United States, principal assets in the United States, or in which there is pending a case under title 11 concerning the debtor’s affiliate or subsidiary; or

“(3) if venue does not exist under paragraph (1) or (2), in which there is a Federal Reserve Bank and in a Federal circuit adjacent to the Federal circuit in which the debtor has its domicile, principal place of business or principal assets in the United States.”; and

(3) by amending the table of sections for chapter 87, by inserting after the item relating to section 1408 the following:

“1409A. Venue of cases involving non-bank financial institutions.”.

**SEC. 203. AMENDMENTS TO TITLE 11 OF THE UNITED STATES CODE.**

(a) **DEFINITIONS.**—Section 101 of title 11, United States Code, is amended—

(1) by inserting after paragraph (26) the following:

“(26A) The term ‘functional regulator’ means the Federal regulatory agency with the primary Federal regulatory authority over the debtor, such as an agency listed in section 509 of the Gramm-Leach-Bliley Act.”;

(2) by redesignating paragraphs (38A) and (38B) as paragraphs (38B) and (38C), respectively;

(3) by inserting after paragraph (38) the following:

“(38A) the term ‘Financial Stability Oversight Council’ means the entity established in section 111 of the Restoring American Financial Stability Act of 2010”; and

(4) by inserting after paragraph (40) the following:

“(40A) The term ‘non-bank financial institution’ means an institution the business of which is primarily engaged in financial activities that is not an insured depository institution.”.

(b) **APPLICABILITY OF CHAPTERS.**—Section 103 of title 11, United States Code, is amended—

(1) in subsection (a) by striking “13” and inserting “13, and 14”;

(2) by redesignating subsection (k) as subsection (l); and

(3) by inserting after subsection (j) the following:

“(k) Chapter 14 applies only in a case under such chapter.”.

(c) **WHO MAY BE A DEBTOR.**—Section 109 of title 11, United States Code, is amended—

(1) in subsection (b)—

(A) in paragraph (2), by striking “or” at the end;

(B) in paragraph (3), by striking the period at the end and inserting “; or”; and

(C) by adding at the end the following:

“(4) a non-bank financial institution that has not been a debtor under chapter 14 of this title.”; and

(2) in subsection (d), by striking “or commodity broker” and inserting “, commodity broker, or a non-bank financial institution”.

(d) **INVOLUNTARY CASES.**—Section 303 of title 11, the United States Code, is amended—

(1) in subsection (a) by striking “or 11” and inserting “, 11, or 14”; and

(2) in subsection (b) by striking “or 11” and inserting “, 11, or 14”.

(e) **OBTAINING CREDIT.**—Section 364 of title 11, United States Code, is amended by adding at the end the following:

“(g) Notwithstanding any other provision of this section, the trustee may not, and the court may not authorize the trustee to, obtain credit, if the source of that credit either directly or indirectly is the United States. Nor shall any Federal funds be made available through the Federal Reserve System, including through the authority of the third undesignated paragraph of section 13 of the Federal Reserve Act (12 U.S.C. 343).”.

(f) **CHAPTER 14.**—Title 11, United States Code, is amended—

(1) by inserting the following after chapter 13:

**“CHAPTER 14—ADJUSTMENT TO THE DEBTS OF A NON-BANK FINANCIAL INSTITUTION**

“1401. Inapplicability of other sections.

“1402. Applicability of chapter 11 to cases under this chapter.

“1403. Prepetition consultation.

“1404. Appointment of trustee.

“1405. Right to be heard.

“1406. Right to communicate.

“1407. Exemption with respect to certain contracts or agreements.

“1408. Conversion or dismissal.

**“§ 1401. Inapplicability of other sections**

“Except as provided in section 1407, sections 362(b)(6), 362(b)(7), 362(b)(17), 546(e), 546(f), 546(g), 555, 556, 559, 560, and 561 do not apply in a case under this chapter.

**“§ 1402. Applicability of chapter 11 to cases under this chapter**

“With the exception of sections 1104(d), 1109, 1112(a), 1115, and 1116, subchapters I, II, and III of chapter 11 apply in a case under this chapter.

**“§ 1403. Prepetition consultation**

“(a) Subject to subsection (b)—

“(1) a non-bank financial institution may not be a debtor under this chapter unless that institution has, at least 10 days prior to the date of the filing of the petition by such institution, taken part in the consultation described in subsection (c); and

“(2) a creditor may not commence an involuntary case under this chapter unless, at least 10 days prior to the date of the filing of the petition by such creditor, the creditor notifies the non-bank financial institution, the functional regulator, and the Financial Stability Oversight Council of its intent to file a petition and requests a consultation as described in subsection (c).

“(b) If the non-bank financial institution, the functional regulator, and the Financial Stability Oversight Council, in consultation with any agency charged with administering a nonbankruptcy insolvency regime for any component of the debtor, certify that the immediate filing of a petition under section 301 or 303 is necessary, or that an immediate filing would be in the interests of justice, a petition may be filed notwithstanding subsection (a).

“(c) The non-bank financial institution, the functional regulator, the Financial Stability Oversight Council, and any agency charged with administering a nonbankruptcy insolvency regime for any component of the debtor shall engage in prepetition consultation in order to attempt to avoid the need

for the non-bank financial institution’s liquidation or reorganization in bankruptcy, to make any liquidation or reorganization of the non-bank financial institution under this title more orderly, or to aid in the nonbankruptcy resolution of any of the non-bank financial institution’s components under its nonbankruptcy insolvency regime. Such consultation shall specifically include the attempt to negotiate forbearance of claims between the non-bank financial institution and its creditors if such forbearance would likely help to avoid the commencement of a case under this title, would make any liquidation or reorganization under this title more orderly, or would aid in the nonbankruptcy resolution of any of the non-bank financial institution’s components under its nonbankruptcy insolvency regime. Additionally, the consultation shall consider whether, if a petition is filed under section 301 or 303, the debtor should file a motion for an exemption authorized by section 1407.

“(d) The court may allow the consultation process to continue for 30 days after the petition, upon motion by the debtor or a creditor. Any post-petition consultation proceedings authorized should be facilitated by the court’s mediation services, under seal, and exclude ex parte communications.

“(e) The Financial Stability Oversight Council and the functional regulator shall publish and transmit to Congress a report documenting the course of any consultation. Such report shall be published and transmitted to Congress within 30 days of the conclusion of the consultation.

“(f) Nothing in this section shall be interpreted to set aside any of the limitations on the use of Federal funds set forth in the Bankruptcy Integrity and Accountability Act of 2010 or the amendments made by such Act. Nor shall any Federal funds be made available through the Federal Reserve System, including through the authority of the third undesignated paragraph of section 13 of the Federal Reserve Act (12 U.S.C. 343).

**“§ 1404. Appointment of trustee**

“In applying section 1104 to a case under this chapter, if the court orders the appointment of a trustee or an examiner, if the trustee or an examiner dies or resigns during the case or is removed under section 324, or if a trustee fails to qualify under section 322, the functional regulator, in consultation with the Financial Stability Oversight Council, shall submit a list of five disinterested persons that are qualified and willing to serve as trustees in the case and the United States trustee shall appoint, subject to the court’s approval, one of such persons to serve as trustee in the case.

**“§ 1405. Right to be heard**

“(a) The functional regulator, the Financial Stability Oversight Council, the Federal Reserve, the Department of the Treasury, the Securities and Exchange Commission, and any domestic or foreign agency charged with administering a nonbankruptcy insolvency regime for any component of the debtor may raise and may appear and be heard on any issue in a case under this chapter, but may not appeal from any judgment, order, or decree entered in the case.

“(b) A party in interest, including the debtor, the trustee, a creditors’ committee, an equity security holders’ committee, a creditor, an equity security holder, or any indenture trustee may raise, and may appear and be heard on, any issue in a case under this chapter.

**“§ 1406. Right to communicate**

“The court is entitled to communicate directly with, or to request information or assistance directly from, the functional regulator, the Financial Stability Oversight

Council, the Board of Governors of the Federal Reserve System, the Department of the Treasury, or any agency charged with administering a nonbankruptcy insolvency regime for any component of the debtor, subject to the rights of a party in interest to notice and participation.

**“§ 1407. Exemption with respect to certain contracts or agreements**

“(a) Subject to subsection (b)—

“(1) upon motion of the debtor, consented to by the Financial Stability Oversight Council—

“(A) the debtor and the estate shall be exempt from the operation of sections 362(b)(6), 362(b)(7), 362(b)(17), 546(e), 546(f), 546(g), 555, 556, 559, 560, and 561;

“(B) if the Financial Stability Oversight Council consents to the filing of such motion by the debtor, the Board shall inform the court of its reasons for consenting; and

“(C) the debtor may limit its motion, or the board may limit its consent, to exempt the debtor and the estate from the operation of section 362(b)(6), 362(b)(7), 362(b)(17), 546(e), 546(f), 546(g), 555, 556, 559, 560, or 561, or any combination thereof; and

“(2) if the Financial Stability Oversight Council does not consent to the filing of a motion by the debtor under paragraph (1), the debtor may file a motion to exempt the debtor and the estate from the operation of sections 362(b)(6), 362(b)(7), 362(b)(17), 546(e), 546(f), 546(g), 555, 556, 559, 560, and 561, or any combination thereof.

“(b) The court shall commence a hearing on a motion under subsection (a) not later than 5 days after the filing of the motion to determine whether to maintain, terminate, annul, modify, or condition the exemption under subsection (a)(1) or, in the case of a motion under subsection (a)(2), grant the exemption. The court shall request the filing of or briefs by the functional regulator and the Financial Stability Oversight Council. The court shall decide the motion not later than 5 days after commencing such hearing unless—

“(1) the parties in interest consent to a extension for a specific period of time; or

“(2) except with respect to an exemption from the operation of section 559, the court sua sponte extends for 5 additional days the period for decision if such extension would be in the interests of justice or is required by compelling circumstances.

“(c) The court shall maintain, terminate, annul, modify, or condition the exemption under subsection (a)(1), or, in the case of a motion under subsection (a)(2), grant the exemption only upon showing of good cause. In determining whether good cause has been shown, the court shall balance the interests of both debtor and creditors while attempting to preserve the debtor’s assets for repayment and reorganization of the debtors obligations, or to provide for a more orderly liquidation.

“(d) For purposes of timing under section 562 of this title, if a motion is filed under subsection (a)(1) or if a motion is granted under subsection (a)(2), the date or dates of liquidation, termination, or acceleration shall be measured from the earlier of—

“(1) the actual date or dates of liquidation, termination, or acceleration; or

“(2) the date on which a forward contract merchant, stockbroker, financial institution, securities clearing agency, repo participant, financial participant, master netting agreement participant, or swap participant files a notice with the court that it would have liquidated, terminated, or accelerated a contract or agreement covered by section 562 of this title had a stay under this section not been in place.

“(e) The provisions of this section shall apply only with respect to contracts and

agreements covered by this section entered into on or after the date of enactment of this chapter.

**“§ 1408. Conversion or dismissal**

“In applying section 1112 to a case under this chapter, the debtor may convert a case under this chapter to a case under chapter 7 of this title if the debtor may be a debtor under such chapter unless the debtor is not a debtor in possession.”, and

(2) by amending the table of chapters of such title by adding at the end the following:

“14. Adjustment to the Debts of a Non-Bank Financial Institution .. 1401”.

**SA 3833.** Mrs. HUTCHISON submitted an amendment to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. . SHAREHOLDER REGISTRATION THRESHOLD.**

(a) AMENDMENTS TO THE SECURITIES EXCHANGE ACT OF 1934.—

(1) SECTION 12.—Section 12(g) of the Securities Exchange Act of 1934 (15 U.S.C. 78l(g)) is amended—

(A) in paragraph (1)—

(i) by striking subparagraphs (A) and (B) and inserting the following:

“(A) in the case of an issuer that is a bank, as such term is defined in section 3(a)(6) of this title, or a bank holding company, as such term is defined in section (2) of the Bank Holding Company Act of 1956 (12 U.S.C. 1841), 2000 persons or more; and

“(B) in the case of an issuer that is not a bank or bank holding company, 500 persons or more.”; and

(ii) by striking “commerce shall” and inserting “commerce shall, not later than 120 days after the last day of its first fiscal year ended after the effective date of this subsection, on which the issuer has total assets exceeding \$10,000,000 and a class of equity security (other than an exempted security) held of record by”; and

(B) in paragraph (4), by striking “three hundred” and inserting “300 persons, or, in the case of a bank, as such term is defined in section 3(a)(6) of this title, or a bank holding company, as such term is defined in section (2) of the Bank Holding Company Act of 1956 (12 U.S.C. 1841), 1200”.

(2) SECTION 15.—Section 15(d) of the Securities Exchange Act of 1934 (15 U.S.C. 78o(d)) is amended, in the third sentence, by striking “three hundred” and inserting “300 persons, or, in the case of bank, as such term is defined in section 3(a)(6) of this title, or a bank holding company, as such term is defined in section (2) of the Bank Holding Company Act of 1956 (12 U.S.C. 1841), 1200”.

(b) STUDY OF REGISTRATION THRESHOLDS.—

(1) STUDY.—

(A) ANALYSIS REQUIRED.—The Chief Economist and Director of the Division of Corporation Finance of the Commission shall jointly conduct a study, including a cost-benefit analysis, of shareholder registration thresholds.

(B) COSTS AND BENEFITS.—The cost-benefit analysis under subparagraph (A) shall take into account—

(i) the incremental benefits to investors of the increased disclosure that results from registration;

(ii) the incremental costs to issuers associated with registration and reporting requirements; and

(iii) the incremental administrative costs to the Commission associated with different thresholds.

(C) THRESHOLDS.—The cost-benefit analysis under subparagraph (A) shall evaluate whether it is advisable to—

(i) increase the asset threshold;

(ii) index the asset threshold to a measure of inflation;

(iii) increase the shareholder threshold;

(iv) change the shareholder threshold to be based on the number of beneficial owners; and

(v) create new thresholds based on other criteria.

(2) REPORT.—Not later than 2 years after the date of enactment of this Act, the Chief Economist and the Director of the Division of Corporation Finance of the Commission shall jointly submit to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives a report that includes—

(A) the findings of the study required under paragraph (1); and

(B) recommendations for statutory changes to improve the shareholder registration thresholds.

(c) RULEMAKING.—Not later than one year after the date of enactment of this Act, the Commission shall issue final regulations to implement this section and the amendments made by this section.

**SA 3834.** Mr. CORKER (for himself, Mr. GREGG, Mr. ISAKSON, and Mr. LEMIEUX) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1045, strike line 12 and all that follows through “**SEC. 942.**” on page 1052, line 3, and insert the following:

(b) STUDY ON RISK RETENTION.—

(1) STUDY.—

(A) IN GENERAL.—The Board of Governors, in coordination and consultation with the Comptroller of the Currency, the Corporation, the Federal Housing Finance Agency, and the Commission, shall conduct a study of the asset-backed securitization process.

(B) ISSUES TO BE STUDIED.—In conducting the study under subparagraph (A), the Board of Governors shall evaluate—

(i) the separate and combined impact of—

(I) requiring loan originators or securitizers to retain an economic interest in a portion of the credit risk for any asset that the securitizer, through the issuance of an asset-backed security, transfers, sells, or conveys to a third party; including—

(aa) whether existing risk retention requirements such as contractual representations and warranties, and statutory and regulatory underwriting and consumer protection requirements are sufficient to ensure the long-term accountability of originators for loans they originate; and

(bb) methodologies for establishing additional statutory credit risk retention requirements;

(II) the Financial Accounting Statements 166 and 167 issued by the Financial Accounting Standards Board, as well as any other statements issued before or after the date of enactment of this section the Federal banking agencies determine to be relevant;

(ii) the impact of the factors described under subsection (i) of this section on—

(I) different classes of assets, such as residential mortgages, commercial mortgages, commercial loans, auto loans, and other classes of assets;

(II) loan originators;

(III) securitizers;

(IV) access of consumers and businesses to credit on reasonable terms.

(2) REPORT.—Not later than 18 months after the date of enactment of this section, the Board of Governors shall submit to Congress a report on the study conducted under paragraph (1). Such report shall include statutory and regulatory recommendations for eliminating any negative impacts on the continued viability of the asset-backed securitization markets and on the availability of credit for new lending identified by the study conducted under paragraph (1).

**SEC. 942. RESIDENTIAL MORTGAGE UNDERWRITING STANDARDS.**

(a) STANDARDS ESTABLISHED.—Notwithstanding any other provision of this Act or any other provision of Federal, State, or local law, the Federal banking agencies, in consultation with the Federal Housing Finance Agency and the Department of Housing and Urban Development, shall jointly establish specific minimum standards for mortgage underwriting, including—

(1) a requirement that the mortgagee verify and document the income and assets relied upon to qualify the mortgagor on the residential mortgage, including the previous employment and credit history of the mortgagor;

(2) a down payment requirement that—

(A) is equal to not less than 5 percent of the purchase price of the property securing the residential mortgage; and

(B) in the case of a first lien residential mortgage loan with an initial loan to value ratio that is more than 80 percent and not more than 95 percent, includes a requirement for credit enhancements, as defined by the Federal banking agencies, until the loan to value ratio of the residential mortgage loan amortizes to a value that is less than 80 percent of the purchase price;

(3) a method for determining the ability of the mortgagor to repay the residential mortgage that is based on factors including—

(A) all terms of the residential mortgage, including principal payments that fully amortize the balance of the residential mortgage over the term of the residential mortgage; and

(B) the debt to income ratio of the mortgagor; and

(4) any other specific standards the Federal banking agencies jointly determine are appropriate to ensure prudent underwriting of residential mortgages.

(b) UPDATES TO STANDARDS.—The Federal banking agencies, in consultation with the Federal Housing Finance Agency and the Department of Housing and Urban Development—

(1) shall review the standards established under this section not less frequently than every 5 years; and

(2) based on the review under paragraph (1), may revise the standards established under this section, as the Federal banking agencies, in consultation with the Federal Housing Finance Agency and the Department of

Housing and Urban Development, determine to be necessary.

(c) COMPLIANCE.—It shall be a violation of Federal law—

(1) for any mortgage loan originator to fail to comply with the minimum standards for mortgage underwriting established under subsection (a) in originating a residential mortgage loan;

(2) for any company to maintain an extension of credit on a revolving basis to any person to fund a residential mortgage loan, unless the company reasonably determines that the residential mortgage loan funded by such credit was subject to underwriting standards no less stringent than the minimum standards for mortgage underwriting established under subsection (a); or

(3) for any company to purchase, fund by assignment, or guarantee a residential mortgage loan, unless the company reasonably determines that the residential mortgage loan was subject to underwriting standards no less stringent than the minimum standards for mortgage underwriting established under subsection (a).

(d) IMPLEMENTATION.—

(1) REGULATIONS REQUIRED.—The Federal banking agencies, in consultation with the Federal Housing Finance Agency, shall issue regulations to implement subsections (a) and (c), which shall take effect not later than 270 days after the date of enactment of this Act.

(2) REPORT REQUIRED.—If the Federal banking agencies have not issued final regulations under subsections (a) and (c) before the date that is 270 days after the date of enactment of this Act, the Federal banking agencies shall jointly submit to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives a report that—

(A) explains why final regulations have not been issued under subsections (a) and (c); and

(B) provides a timeline for the issuance of final regulations under subsections (a) and (c).

(e) ENFORCEMENT.—Compliance with the rules issued under this section shall be enforced by—

(1) the primary financial regulatory agency of an entity, with respect to an entity subject to the jurisdiction of a primary financial regulatory agency, in accordance with the statutes governing the jurisdiction of the primary financial regulatory agency over the entity and as if the action of the primary financial regulatory agency were taken under such statutes; and

(2) the Bureau, with respect to a company that is not subject to the jurisdiction of a primary financial regulatory agency.

(f) RULE OF CONSTRUCTION.—Nothing in this section may be construed to permit the Federal National Mortgage Association or the Federal Home Loan Mortgage Corporation to make or guarantee a residential mortgage loan that does not meet the minimum underwriting standards established under this section.

(g) DEFINITIONS.—In this section, the following definitions shall apply:

(1) COMPANY.—The term “company”—

(A) has the same meaning as in section 2(b) of the Bank Holding Company Act of 1956 (12 U.S.C. 1841(b)); and

(B) includes a sole proprietorship.

(2) MORTGAGE LOAN ORIGINATOR.—The term “mortgage loan originator” means any company that takes residential mortgage loan applications and offers or negotiates terms of residential mortgage loans.

(3) RESIDENTIAL MORTGAGE LOAN.—The term “residential mortgage loan”—

(A) means any extension of credit primarily for personal, family, or household use that is secured by a mortgage, deed of trust,

or other equivalent security interest in a dwelling or residential real estate upon which is constructed or intended to be constructed a dwelling; and

(B) does not include a mortgage loan for which mortgage insurance is provided by the Veterans Administration, the Federal Housing Administration, or the Rural Housing Administration.

(4) EXTENSION OF CREDIT; DWELLING.—The terms “extension of credit” and “dwelling” shall have the same meaning as in section 103 of the Truth in Lending Act (15 U.S.C. 1602).

**SEC. 943.**

**SA 3835.** Mr. CORKER submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1290, between lines 4 and 5, insert the following:

(s) NO AUTHORITY OVER UNDERWRITING STANDARDS FOR RESIDENTIAL MORTGAGE LOANS.—

(1) RULE OF CONSTRUCTION.—Nothing in this title may be construed as conferring authority on the Bureau to exercise any rule-making or other authority for matters pertaining to underwriting standards with respect to residential mortgage loans, except as otherwise authorized under section 1024.

(2) DEFINITIONS.—For purposes of this subsection—

(A) the term “residential mortgage loan” means any extension of credit primarily for personal, family, or household use that is secured by a mortgage, deed of trust, or other equivalent security interest in a dwelling or residential real estate upon which is constructed or intended to be constructed a dwelling; and

(B) the terms “credit” and “dwelling” have the same meanings as in section 103 of the Truth in Lending Act (15 U.S.C. 1602).

**SA 3836.** Mr. CORKER submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 61, after line 24, add the following:  
**SEC. 122. COUNCIL REVIEW OF MEMBER AGENCY RULES.**

(a) IN GENERAL.—The Council shall conduct a review of each rule or regulation that a member agency intends to propose relating to capital, liquidity, or leverage requirements for, or restrictions on the activities of, an entity regulated by the member agency. The Council shall consider international regulatory rules in conducting a review under this subsection.

(b) PROCESS.—

(1) IN GENERAL.—Each member agency shall submit to the Council for a binding decision an advanced notice of proposed rule-making and any other proposed or final rule or regulation that proposes changes to capital, liquidity, or leverage requirements or activity restrictions for a financial company that is subject to regulation by the member agency.

(2) STANDARD FOR REVIEW.—In making a determination under this subsection, the members of the Council shall consider the safety and soundness of financial institutions and the stability of the financial system of the United States.

(c) TIMING.—Not later than 60 days after the date on which the Council receives a notice under subsection (b), the Council shall make a determination of whether to approve the issuance of the proposed rule or regulation that is the subject of the notice.

(d) APPROVAL REQUIRED.—No rule or regulation described in subsection (b) may become effective or enforceable, unless approved by the Council under this section.

(e) PUBLIC NOTICE.—The Council shall make public any notice of proposed rule-making or other notice of a rule or regulation submitted by a member agency under this section.

**SA 3837.** Mr. CORKER submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1236, line 4 strike “(3)” and insert the following:

“(3) FFIEC REVIEW OF BUREAU REGULATIONS.—The Federal Financial Institutions Examination Council shall review each regulation prescribed by the Bureau prior to its effective date, and unless approved by the Federal Financial Institutions Examination Council, by majority vote, such regulation shall not become effective.

“(4)”.

**SA 3838.** Mr. BROWN of Massachusetts (for himself, Mrs. SHAHEEN, and Mr. GREGG) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 295, between lines 19 and 20, insert the following:

(s) TREATMENT OF CERTAIN NONBANK FINANCIAL COMPANIES NOT SUBJECT TO ORDERLY LIQUIDATION.—

(1) IN GENERAL.—Subsections (m) and (o) shall not apply to any nonbank financial company that is subject to liquidation or rehabilitation under State law, unless such company—

(A) is determined to be a nonbank financial company supervised by the Board of Governors pursuant to section 113; or

(B) is determined by the Corporation to have benefitted financially from the orderly liquidation of a covered financial company and the use of the Fund under this title by receiving payments or credit pursuant to subsection (b)(4), (d)(4), or (h)(5)(E).

(2) EXCLUSION OF ASSETS.—Any assets of a nonbank financial company described in paragraph (1) shall be excluded for purposes of calculating a financial company’s total consolidated assets under subsection (o).

**SA 3839.** Mr. MCCAIN (for himself, Mr. SHELBY, Mr. GREGG, Mr. BENNETT, Mr. CRAPO, and Mr. CORKER) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill, add the following:

**TITLE XIII—ENHANCED REGULATION OF GOVERNMENT-SPONSORED ENTERPRISES**  
**Subtitle A—GSE Bailout Elimination and Taxpayer Protection**

**SECTION 1311. SHORT TITLE.**

This subtitle may be cited as the “GSE Bailout Elimination and Taxpayer Protection Act”.

**SEC. 1312. DEFINITIONS.**

For purposes of this subtitle, the following definitions shall apply:

(1) CHARTER.—The term “charter” means—

(A) with respect to the Federal National Mortgage Association, the Federal National Mortgage Association Charter Act (12 U.S.C. 1716 et seq.); and

(B) with respect to the Federal Home Loan Mortgage Corporation, the Federal Home Loan Mortgage Corporation Act (12 U.S.C. 1451 et seq.).

(2) DIRECTOR.—The term “Director” means the Director of the Federal Housing Finance Agency.

(3) ENTERPRISE.—The term “enterprise” means—

(A) the Federal National Mortgage Association; and

(B) the Federal Home Loan Mortgage Corporation.

(4) GUARANTEE.—The term “guarantee” means, with respect to an enterprise, the credit support of the enterprise that is provided by the Federal Government through its charter as a government-sponsored enterprise.

**SEC. 1313. TERMINATION OF CURRENT CONSERVATORSHIP.**

(a) IN GENERAL.—Upon the expiration of the period referred to in subsection (b), the Director of the Federal Housing Finance Agency shall determine, with respect to each enterprise, if the enterprise is financially viable at that time and—

(1) if the Director determines that the enterprise is financially viable, immediately take all actions necessary to terminate the conservatorship for the enterprise that is in effect pursuant to section 1367 of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617); or

(2) if the Director determines that the enterprise is not financially viable, imme-

diately appoint the Federal Housing Finance Agency as receiver under section 1367 of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 and carry out such receivership under the authority of such section.

(b) TIMING.—The period referred to in this subsection is, with respect to an enterprise—

(1) except as provided in paragraph (2), the 24-month beginning upon the date of the enactment of this Act; or

(2) if the Director determines before the expiration of the period referred to in paragraph (1) that the financial markets would be adversely affected without the extension of such period under this paragraph with respect to that enterprise, and upon making such determination notifies the Congress in writing of such determination, the 30-month period beginning upon the date of the enactment of this Act.

(c) FINANCIAL VIABILITY.—The Director may not determine that an enterprise is financially viable for purposes of subsection (a) if the Director determines that any of the conditions for receivership set forth in paragraph (3) or (4) of section 1367(a) of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617(a)) exists at the time with respect to the enterprise.

**SEC. 1314. LIMITATION OF ENTERPRISE AUTHORITY UPON EMERGENCE FROM CONSERVATORSHIP.**

(a) REVISED AUTHORITY.—Upon the expiration of the period referred to in section 1113(b), if the Director makes the determination under section 1113(a)(1), the following provisions shall take effect:

(1) REPEAL OF HOUSING GOALS.—

(A) REPEAL.—The Federal Housing Enterprises Financial Safety and Soundness Act of 1992 is amended by striking sections 1331 through 1336 (12 U.S.C. 4561–6).

(B) CONFORMING AMENDMENTS.—Federal Housing Enterprises Financial Safety and Soundness Act of 1992 is amended—

(i) in section 1303(28) (12 U.S.C. 4502(28)), by striking “and, for the purposes” and all that follows through “designated disaster areas”;

(ii) in section 1324(b)(1)(A) (12 U.S.C. 4544(b)(1)(A))—

(I) by striking clauses (i), (ii), and (iv);

(II) in clause (iii), by inserting “and” after the semicolon at the end; and

(III) by redesignating clauses (iii) and (v) as clauses (i) and (ii), respectively;

(iii) in section 1338(c)(10) (12 U.S.C. 4568(c)(10)), by striking subparagraph (E);

(iv) in section 1339(h) (12 U.S.C. 4569), by striking paragraph (7);

(v) in section 1341 (12 U.S.C. 4581)—

(I) in subsection (a)—

(aa) in paragraph (1), by inserting “or” after the semicolon at the end;

(bb) in paragraph (2), by striking the semicolon at the end and inserting a period; and

(cc) by striking paragraphs (3) and (4); and

(II) in subsection (b)(2)—

(aa) in subparagraph (A), by inserting “or” after the semicolon at the end;

(bb) by striking subparagraphs (B) and (C); and

(cc) by redesignating subparagraph (D) as subparagraph (B);

(vi) in section 1345(a) (12 U.S.C. 4585(a))—

(I) in paragraph (1), by inserting “or” after the semicolon at the end;

(II) in paragraph (2), by striking the semicolon at the end and inserting a period; and

(III) by striking paragraphs (3) and (4); and

(vii) in section 1371(a)(2) (12 U.S.C. 4631(a)(2))—

(I) by striking “with any housing goal established under subpart B of part 2 of subtitle A of this title,”; and

(II) by striking “section 1336 or”.

(2) PORTFOLIO LIMITATIONS.—Subtitle B of title XIII of the Housing and Community Development Act of 1992 (12 U.S.C. 4611 et seq.) is amended by adding at the end the following new section:

**“SEC. 1369E. RESTRICTION ON MORTGAGE ASSETS OF ENTERPRISES.**

“(a) RESTRICTION.—No enterprise shall own, as of any applicable date in this subsection or thereafter, mortgage assets in excess of—

“(1) upon the expiration of the period referred to in section 1113(b) of the GSE Bailout Elimination and Taxpayer Protection Act or thereafter, 95 percent of the aggregate amount of mortgage assets that the regulated entity owned on December 31 of the previous year, provided, that in no event shall the regulated entity be required under this paragraph to own less than \$250,000,000 in mortgage assets;

“(2) upon the expiration of the 1-year period that begins on the date described in paragraph (1) or thereafter, 75 percent of the aggregate amount of mortgage assets that the regulated entity owned in section 1113(b) of the GSE Bailout Elimination and Taxpayer Protection Act, provided, that in no event shall the regulated entity be required under this paragraph to own less than \$250,000,000 in mortgage assets;

“(3) upon the expiration of the 2-year period that begins on the date described in paragraph (1) or thereafter, 75 percent of the aggregate amount of mortgage assets that the regulated entity owned upon the expiration of the 1-year period that begins on the date described in paragraph (1), provided, that in no event shall the regulated entity be required under this paragraph to own less than \$250,000,000 in mortgage assets; and

“(4) upon the expiration of the 3-year period that begins on the date described in paragraph (1), \$250,000,000,000.

“(b) DEFINITION OF MORTGAGE ASSETS.—For purposes of this section, the term ‘mortgage assets’ means, with respect to an enterprise, assets of such enterprise consisting of mortgages, mortgage loans, mortgage-related securities, participation certificates, mortgage-backed commercial paper, obligations of real estate mortgage investment conduits and similar assets, in each case to the extent such assets would appear on the balance sheet of such enterprise in accordance with generally accepted accounting principles in effect in the United States as of September 7, 2008 (as set forth in the opinions and pronouncements of the Accounting Principles Board and the American Institute of Certified Public Accountants and statements and pronouncements of the Financial Accounting Standards Board from time to time; and without giving any effect to any change that may be made after September 7, 2008, in respect of Statement of Financial Accounting Standards No. 140 or any similar accounting standard).”

(3) INCREASE IN MINIMUM CAPITAL REQUIREMENT.—Section 1362 of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4612), as amended by section 1111 of the Housing and Economic Recovery Act of 2008 (Public Law 110-289), is amended—

(A) in subsection (a), by striking “For purposes of this subtitle, the minimum capital level for each enterprise shall be” and inserting “The minimum capital level established under subsection (g) for each enterprise may not be lower than”;

(B) in subsection (c)—

(i) by striking “subsections (a) and” and inserting “subsection”;

(ii) by striking “regulated entities” the first place such term appears and inserting “Federal Home Loan Banks”;

(iii) by striking “for the enterprises.”;

(iv) by striking “, or for both the enterprises and the banks.”;

(v) by striking “the level specified in subsection (a) for the enterprises or”;

(vi) by striking “the regulated entities operate” and inserting “such banks operate”;

(C) in subsection (d)(1)—

(i) by striking “subsections (a) and” and inserting “subsection”;

(ii) by striking “regulated entity” each place such term appears and inserting “Federal home loan bank”;

(D) in subsection (e), by striking “regulated entity” each place such term appears and inserting “Federal home loan bank”;

(E) in subsection (f)—

(i) by striking “the amount of core capital maintained by the enterprises.”; and

(ii) by striking “regulated entities” and inserting “banks”;

(F) by adding at the end the following new subsection:

“(g) ESTABLISHMENT OF REVISED MINIMUM CAPITAL LEVELS.—

“(1) IN GENERAL.—The Director shall cause the enterprises to achieve and maintain adequate capital by establishing minimum levels of capital for such the enterprises and by using such other methods as the Director deems appropriate.

“(2) AUTHORITY.—The Director shall have the authority to establish such minimum level of capital for an enterprise in excess of the level specified under subsection (a) as the Director, in the Director’s discretion, deems to be necessary or appropriate in light of the particular circumstances of the enterprise.

“(h) FAILURE TO MAINTAIN REVISED MINIMUM CAPITAL LEVELS.—

“(1) UNSAFE AND UNSOUND PRACTICE OR CONDITION.—Failure of a enterprise to maintain capital at or above its minimum level as established pursuant to subsection (g) of this section may be deemed by the Director, in his discretion, to constitute an unsafe and unsound practice or condition within the meaning of this title.

“(2) DIRECTIVE TO ACHIEVE CAPITAL LEVEL.—

“(A) AUTHORITY.—In addition to, or in lieu of, any other action authorized by law, including paragraph (1), the Director may issue a directive to an enterprise that fails to maintain capital at or above its required level as established pursuant to subsection (g) of this section.

“(B) PLAN.—Such directive may require the enterprise to submit and adhere to a plan acceptable to the Director describing the means and timing by which the enterprise shall achieve its required capital level.

“(C) ENFORCEMENT.—Any such directive issued pursuant to this paragraph, including plans submitted pursuant thereto, shall be enforceable under the provisions of subtitle C of this title to the same extent as an effective and outstanding order issued pursuant to subtitle C of this title which has become final.

“(3) ADHERENCE TO PLAN.—

“(A) CONSIDERATION.—The Director may consider such enterprise’s progress in adhering to any plan required under this subsection whenever such enterprise seeks the requisite approval of the Director for any proposal which would divert earnings, diminish capital, or otherwise impede such enterprise’s progress in achieving its minimum capital level.

“(B) DENIAL.—The Director may deny such approval where it determines that such proposal would adversely affect the ability of the enterprise to comply with such plan.”

(4) REPEAL OF INCREASES TO CONFORMING LOAN LIMITS.—

(A) REPEAL OF TEMPORARY INCREASES.—

(i) CONTINUING APPROPRIATIONS RESOLUTION, 2010.—Section 167 of the Continuing Appropriations Resolution, 2010 (as added by section 104 of division B of Public Law 111-88; 123 Stat. 2973) is hereby repealed.

(ii) AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009.—Section 1203 of division A of the American Recovery and Reinvestment Act of 2009 (Public Law 111-5; 123 Stat. 225) is hereby repealed.

(iii) ECONOMIC STIMULUS ACT OF 2008.—Section 201 of the Economic Stimulus Act of 2008 (Public Law 110-185; 122 Stat. 619) is hereby repealed.

(B) REPEAL OF GENERAL LIMIT AND PERMANENT HIGH-COST AREA INCREASE.—Paragraph (2) of section 302(b) of the Federal National Mortgage Association Charter Act (12 U.S.C. 1717(b)(2)) and paragraph (2) of section 305(a) of the Federal Home Loan Mortgage Corporation Act (12 U.S.C. 1454(a)(2)) are each amended to read as such sections were in effect immediately before the enactment of the Housing and Economic Recovery Act of 2008 (Public Law 110-289).

(C) REPEAL OF NEW HOUSING PRICE INDEX.—Section 1322 of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992, as added by section 1124(d) of the Housing and Economic Recovery Act of 2008 (Public Law 110-289), is hereby repealed.

(D) REPEAL.—Section 1124 of the Housing and Economic Recovery Act of 2008 (Public Law 110-289) is hereby repealed.

(E) ESTABLISHMENT OF CONFORMING LOAN LIMIT.—For the year in which the expiration of the period referred to in section 1113(b) occurs, the limitations governing the maximum original principal obligation of conventional mortgages that may be purchased by the Federal National Mortgage Association and the Federal Home Loan Mortgage Corporation, referred to in section 302(b)(2) of the Federal National Mortgage Association Charter Act (12 U.S.C. 1717(b)(2)) and section 305(a)(2) of the Federal Home Loan Mortgage Corporation Act (12 U.S.C. 1454(a)(2)), respectively, shall be considered to be—

(i) \$417,000 for a mortgage secured by a single-family residence,

(ii) \$533,850 for a mortgage secured by a 2-family residence,

(iii) \$645,300 for a mortgage secured by a 3-family residence, and

(iv) \$801,950 for a mortgage secured by a 4-family residence,

and such limits shall be adjusted effective each January 1 thereafter in accordance with such sections 302(b)(2) and 305(a)(2).

(F) PROHIBITION OF PURCHASE OF MORTGAGES EXCEEDING MEDIAN AREA HOME PRICE.—

(i) FANNIE MAE.—Section 302(b)(2) of the Federal National Mortgage Association Charter Act (12 U.S.C. 1717(b)(2)) is amended by adding at the end the following new sentence: “Notwithstanding any other provision of this title, the corporation may not purchase any mortgage asset for a property having a principal obligation that exceeds the median home price, for properties of the same size, for the area in which such property subject to the mortgage is located.”

(ii) FREDDIE MAC.—Section 305(a)(2) of the Federal Home Loan Mortgage Corporation Act (12 U.S.C. 1454(a)(2)) is amended by adding at the end the following new sentence: “Notwithstanding any other provision of this title, the Corporation may not purchase any mortgage for a property having a principal obligation that exceeds the median home price, for properties of the same size, for the area in which such property subject to the mortgage is located.”

(5) REQUIREMENT OF MINIMUM DOWN PAYMENT FOR MORTGAGES PURCHASED.—



(A) FANNIE MAE.—Subsection (b) of section 302 of the Federal National Mortgage Association Charter Act (12 U.S.C. 1717(b)) is amended by adding at the end the following new paragraph:

“(7) Notwithstanding any other provision of this Act, the corporation may not newly purchase any mortgage asset, unless the mortgagor has paid, in cash or its equivalent on account of the property securing repayment such mortgage, in accordance with regulations issued by the Director of the Federal Housing Finance Agency, not less than—

“(A) for any mortgage purchased during the 12-month period beginning upon the expiration of the period referred to in section 1113(b) of the GSE Bailout Elimination and Taxpayer Protection Act, 5 percent of the appraised value of the property;

“(B) for any mortgage purchased during the 12-month period beginning upon the expiration of the 12-month period referred to in subparagraph (A) of this paragraph, 7.5 percent of the appraised value of the property; and

“(C) for any mortgage purchased during the 12-month period beginning upon the expiration of the 12-month period referred to in subparagraph (B) of this paragraph, 10 percent of the appraised value of the property.”.

(B) FREDDIE MAC.—Subsection (a) of section 305 of the Federal Home Loan Mortgage Corporation Act (12 U.S.C. 1454(a)) is amended by adding at the end the following new paragraph:

“(6) Notwithstanding any other provision of this Act, the Corporation may not newly purchase any mortgage asset, unless the mortgagor has paid, in cash or its equivalent on account of the property securing repayment such mortgage, in accordance with regulations issued by the Director of the Federal Housing Finance Agency, not less than—

“(A) for any mortgage purchased during the 12-month period beginning upon the expiration of the period referred to in section 1113(b) of the GSE Bailout Elimination and Taxpayer Protection Act, 5 percent of the appraised value of the property;

“(B) for any mortgage purchased during the 12-month period beginning upon the expiration of the 12-month period referred to in subparagraph (A) of this paragraph, 7.5 percent of the appraised value of the property; and

“(C) for any mortgage purchased during the 12-month period beginning upon the expiration of the 12-month period referred to in subparagraph (B) of this paragraph, 10 percent of the appraised value of the property.”.

(6) MINIMUM PRUDENT UNDERWRITING STANDARDS.—The Federal Housing Finance Agency shall, not later than 6 months after the date of enactment of this Act, issue regulations specifying minimum prudent underwriting standards for residential mortgage loans eligible for purchase by an enterprise, which regulations shall include minimum requirements for—

(A) verification and documentation of income and assets relied upon to qualify the obligor on the loan;

(B) determination of the ability of the obligor to repay, based on all terms of the loan, including principal payments that fully amortize the balance over the term of the loan; and

(C) any other standards that the Federal Housing Finance Agency determines appropriate to ensure prudent underwriting and which effect the safety and soundness of the regulated entities.

(7) REQUIREMENT TO PAY STATE AND LOCAL TAXES.—

(A) FANNIE MAE.—Paragraph (2) of section 309(c) of the Federal National Mortgage As-

sociation Charter Act (12 U.S.C. 1723a(c)(2)) is amended—

(i) by striking “shall be exempt from” and inserting “shall be subject to”; and

(ii) by striking “except that any” and inserting “and any”.

(B) FREDDIE MAC.—Section 303(e) of the Federal Home Loan Mortgage Corporation Act (12 U.S.C. 1452(e)) is amended—

(i) by striking “shall be exempt from” and inserting “shall be subject to”; and

(ii) by striking “except that any” and inserting “and any”.

(8) REPEALS RELATING TO REGISTRATION OF SECURITIES.—

(A) FANNIE MAE.—

(i) MORTGAGE-BACKED SECURITIES.—Section 304(d) of the Federal National Mortgage Association Charter Act (12 U.S.C. 1719(d)) is amended by striking the fourth sentence.

(ii) SUBORDINATE OBLIGATIONS.—Section 304(e) of the Federal National Mortgage Association Charter Act (12 U.S.C. 1719(e)) is amended by striking the fourth sentence.

(B) FREDDIE MAC.—Section 306 of the Federal Home Loan Mortgage Corporation Act (12 U.S.C. 1455) is amended by striking subsection (g).

(9) RECOUPMENT OF COSTS FOR FEDERAL GUARANTEE.—

(A) ASSESSMENTS.—The Director of the Federal Housing Finance Agency shall establish and collect from each enterprise assessments in the amount determined under subparagraph (B). In determining the method and timing for making such assessments, the Director shall take into consideration the determinations and conclusions of the study under subsection (b) of this section.

(B) DETERMINATION OF COSTS OF GUARANTEE.—Assessments under subparagraph (A) with respect to an enterprise shall be in such amount as the Director determines necessary to recoup to the Federal Government the full value of the benefit the enterprise receives from the guarantee provided by the Federal Government for the obligations and financial viability of the enterprise, based upon the dollar value of such benefit in the market to such enterprise when not operating under conservatorship or receivership. To determine such amount, the Director shall establish a risk-based pricing mechanism as the Director considers appropriate, taking into consideration the determinations and conclusions of the study under subsection (b).

(C) TREATMENT OF RECOUPED AMOUNTS.—The Director shall cover into the general fund of the Treasury any amounts received from assessments made under this paragraph.

(b) GAO STUDY REGARDING RECOUPMENT OF COSTS FOR FEDERAL GOVERNMENT GUARANTEE.—The Comptroller General of the United States shall conduct a study to determine a risk-based pricing mechanism to accurately determine the value of the benefit the enterprises receive from the guarantee provided by the Federal Government for the obligations and financial viability of the enterprises. Such study shall establish a dollar value of such benefit in the market to each enterprise when not operating under conservatorship or receivership, shall analyze various methods of the Federal Government assessing a charge for such value received (including methods involving an annual fee or a fee for each mortgage purchased or securitized), and shall make a recommendation of the best such method for assessing such charge. Not later than 12 months after the date of enactment of this Act, the Comptroller General shall submit to the Congress a report setting forth the determinations and conclusions of such study.

#### SEC. 1315. REQUIRED WIND DOWN OF OPERATIONS AND DISSOLUTION OF ENTERPRISE.

(a) APPLICABILITY.—This section shall apply to an enterprise upon the expiration of the 3-year period referred to in section 1113(b).

(b) REPEAL OF CHARTER.—Upon the applicability of this section to an enterprise, the charter for the enterprise is repealed and the enterprise shall have no authority to conduct new business under such charter, except that the provisions of such charter in effect immediately before such repeal shall continue to apply with respect to the rights and obligations of any holders of outstanding debt obligations and mortgage-backed securities of the enterprise.

(c) WIND DOWN.—Upon the applicability of this section to an enterprise, the Director and the Secretary of the Treasury shall jointly take such action, and may prescribe such regulations and procedures, as may be necessary to wind down the operations of an enterprise as an entity chartered by the United States Government over the duration of the 10-year period beginning upon the applicability of this section to the enterprise (pursuant to subsection (a)) in an orderly manner consistent with this subtitle and the ongoing obligations of the enterprise.

(d) DIVISION OF ASSETS AND LIABILITIES; AUTHORITY TO ESTABLISH HOLDING CORPORATION AND DISSOLUTION TRUST FUND.—The action and procedures required under subsection (c)—

(1) shall include the establishment and execution of plans to provide for an equitable division and distribution of assets and liabilities of the enterprise, including any liability of the enterprise to the United States Government or a Federal reserve bank that may continue after the end of the period described in subsection (a); and

(2) may provide for establishment of—

(A) a holding corporation organized under the laws of any State of the United States or the District of Columbia for the purposes of the reorganization and restructuring of the enterprise; and

(B) one or more trusts to which to transfer—

(i) remaining debt obligations of the enterprise, for the benefit of holders of such remaining obligations; or

(ii) remaining mortgages held for the purpose of backing mortgage-backed securities, for the benefit of holders of such remaining securities.

#### Subtitle B—Inspector General for Regulated Entities in Conservatorship

#### SEC. 1321. SPECIAL INSPECTOR GENERAL FOR THE CONSERVATORSHIP OF REGULATED ENTITIES.

(a) OFFICE OF INSPECTOR GENERAL.—There is established in the General Accountability Office the Office of the Special Inspector General for the Conservatorship of Regulated Entities.

(b) APPOINTMENT OF INSPECTOR GENERAL.—

(1) LEADERSHIP.—The head of the Office established under subsection (a) shall be the Special Inspector General for the Conservatorship of Regulated Entities (in this section referred to as the “Special Inspector General”), who shall be appointed by the President, by and with the advice and consent of the Senate.

(2) APPOINTMENT.—The appointment of the Special Inspector General shall be made on the basis of integrity and demonstrated ability in accounting, auditing, financial analysis, law, management analysis, public administration, or investigations.

(3) TIMING.—The nomination of an individual as Special Inspector General shall be made as soon as is practicable following the date of enactment of this Act, but not later than 30 days after that date of enactment.

(4) REMOVABLE FOR CAUSE.—The Special Inspector General shall be removable from office, in accordance with the provisions of section 3(b) of the Inspector General Act of 1978 (5 U.S.C. App.).

(5) STATUS.—For purposes of section 7324 of title 5, United States Code, the Special Inspector General shall not be considered an employee who determines policies to be pursued by the United States in the nationwide administration of Federal law.

(6) COMPENSATION.—The annual rate of basic pay of the Special Inspector General shall be the annual rate of basic pay for an Inspector General under section 3(e) of the Inspector General Act of 1978 (5 U.S.C. App.).

(c) DUTIES.—

(1) IN GENERAL.—It shall be the duty of the Special Inspector General to conduct, supervise, and coordinate audits and investigations of the purchase, management, and sale of assets by regulated entities, so long as the entities remain in conservatorship under section 1367 of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617) (in this section referred to as “regulated entities”), including by collecting and summarizing—

(A) a description of the categories of mortgage assets purchased or otherwise procured by regulated entities;

(B) an explanation of the reasons why the Director of the Federal Housing Finance Agency (in this section referred to as the “Director”) deemed it necessary to purchase each such mortgage asset;

(C) a listing of each institution from which such mortgage assets were purchased;

(D) a current estimate of the total amount of mortgage assets purchased since the date of appointment of the Federal Housing Finance Agency (in this section referred to as the “Agency”) as conservator and the profit and loss, projected or realized, of each such mortgage asset;

(E) a description of the categories of mortgage loans modified by regulated entities;

(F) an explanation of the reasons why the Director deemed it necessary to modify each such mortgage loan;

(G) an explanation of the risk analysis procedures in place within regulated entities and the Council in respect to the modification process, as well as the loans accepted into the modification process;

(H) an explanation of the effect of continuing the affordable housing goals of the regulated entities on the financial standing of the regulated entities;

(I) the impact on any funding requested and accepted as a part of the Amended and Restated Senior Preferred Stock Purchase Agreement, dated September 26, 2008, amended May 6, 2009, amended December 24, 2009, and amended further at any point following the date of enactment of this Act;

(J) an assessment of whether the budgetary treatment of the assets and liabilities of the entities is correct, as it relates to the budget proposed by the President, as required under section 1105(a) of title 31, United States Code;

(K) an explanation of troubled assets owned by the regulated entities and acquired prior to the conservatorship; and

(L) a description of any changes to the structure of the regulated entities made by the Director and an explanation of how the changes will better enable the regulated entities to be successful during and post conservatorship.

(2) ADMINISTRATIVE AUTHORITY.—The Special Inspector General shall establish, maintain, and oversee such systems, procedures, and controls as the Special Inspector General considers appropriate to discharge the duty under paragraph (1).

(3) OTHER DUTIES.—In addition to the duties specified in paragraphs (1) and (2), the Inspector General shall have the duties and responsibilities of inspectors general under the Inspector General Act of 1978, including sections 4(b)(1) and 6 of that Act.

(d) PERSONNEL, FACILITIES, AND OTHER RESOURCES.—

(1) AUTHORITY FOR OFFICERS AND EMPLOYEES.—The Special Inspector General may select, appoint, and employ such officers and employees as may be necessary for carrying out the duties of the Special Inspector General, subject to the provisions of title 5, United States Code, governing appointments in the competitive service, and the provisions of chapter 51 and subchapter III of chapter 53 of such title, relating to classification and General Schedule pay rates.

(2) SERVICES.—The Special Inspector General may obtain services, as authorized by section 3109 of title 5, United States Code, at daily rates not to exceed the equivalent rate prescribed for grade GS-15 of the General Schedule by section 5332 of such title.

(3) CONTRACTS.—The Special Inspector General may enter into contracts and other arrangements for audits, studies, analyses, and other services with public agencies and with private persons, and make such payments as may be necessary to carry out the duties of the Inspector General.

(4) AGENCY COOPERATION.—

(A) REQUESTS.—Upon request of the Special Inspector General for information or assistance from any department, agency, or other entity of the Federal Government, the head of such entity shall, in so far as is practicable and not in contravention of any other provision of law, furnish such information or assistance to the Special Inspector General, or an authorized designee thereof.

(B) REPORTS OF UNREASONABLE DENIALS.—Whenever information or assistance requested by the Special Inspector General is, in the judgment of the Special Inspector General, unreasonably refused or not provided, the Special Inspector General shall report the circumstances to the appropriate committees of Congress, without delay.

(e) REPORTS.—

(1) QUARTERLY REPORTS TO CONGRESS.—Not later than 60 days after the confirmation of the Special Inspector General, and every calendar quarter thereafter, the Special Inspector General shall submit to the appropriate committees of Congress a report summarizing the activities of the Special Inspector General during the 120-day period ending on the date of such report. Each report shall include, for the period covered by such report, a detailed statement of all information collected under subsection (c)(1).

(2) RULE OF CONSTRUCTION.—Nothing in this subsection shall be construed to authorize the public disclosure of information that is—

(A) specifically prohibited from disclosure by any other provision of law;

(B) specifically required by Executive Order to be protected from disclosure in the interest of national defense or national security or in the conduct of foreign affairs; or

(C) a part of an ongoing criminal investigation.

(f) FUNDING.—Of the amounts made available to the Secretary, under section 118 of the Emergency Economic Stabilization Act of 2008 (12 U.S.C. 5228), \$5,000,000 shall be available to the Special Inspector General to carry out this section, which amount shall remain available until expended.

(g) TERMINATION.—

(1) IN GENERAL.—The Office of the Special Inspector General shall terminate 90 days after the date of the emergence of all regulated entities from conservatorship and receivership under section 1367 of the Federal

Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617).

(2) FINAL REPORT.—The Office of the Special Inspector General shall prepare and submit a final report to Congress not later than the end of the 90-day period referred to in paragraph (1).

**Subtitle C—Limiting Further Bailouts of Fannie Mae and Freddie Mac**

**SEC. 1331. SHORT TITLE.**

This subtitle may be cited as the “Ending Bailouts of Fannie Mae and Freddie Mac Act”.

**SEC. 1332. REESTABLISHING THE MAXIMUM AGGREGATE AMOUNT PERMITTED TO BE PROVIDED BY THE TAXPAYERS TO FANNIE MAE AND FREDDIE MAC.**

Section 1367(b)(2) of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617(b)(2)) is amended by adding at the end the following new subparagraph:

“(L) REESTABLISHMENT OF TAXPAYER FUNDING CAPS.—The Agency, as conservator, shall prevent a regulated entity from requesting or receiving any funds from the United States Department of the Treasury, as part of the Amended and Restated Senior Preferred Stock Purchase Agreement, dated as of September 26, 2008, amended May 6, 2009, and further amended December 24, 2009, between the United States Department of the Treasury and the Federal Home Loan Mortgage Corporation, or the Federal National Mortgage Association, that exceeds a maximum aggregate amount of \$200,000,000,000.”.

**SEC. 1333. REESTABLISHING SCHEDULED REDUCTION OF MORTGAGE ASSETS OWNED BY FANNIE MAE AND FREDDIE MAC.**

Section 1367(b)(2) of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617(b)(2)) is amended by adding at the end the following new subparagraph:

“(M) REDUCTION OF OWNED MORTGAGE ASSETS.—

“(i) IN GENERAL.—The Agency, as conservator, shall ensure that a regulated entity does not own, as of any applicable date, mortgage assets in excess of 90.0 percent of the aggregate amount of mortgage assets that the regulated entity owned on December 31 of each of the previous year, provided, that in no event shall the regulated entity be required under this subparagraph to own less than \$250,000,000,000 in mortgage assets.

“(ii) DEFINITION OF MORTGAGE ASSETS.—For purposes of this subparagraph, the term ‘mortgage assets’ means with respect to a regulated entity, assets of such entity consisting of mortgages, mortgage loans, mortgage-related securities, participation certificates, mortgage-backed commercial paper, obligations of real estate mortgage investment conduits and similar assets, in each case to the extent such assets would appear on the balance sheet of such entity in accordance with generally accepted accounting principles.”.

**SEC. 1334. ENSURING CONGRESSIONAL REVIEW FOR AGREEMENTS INCREASING TAXPAYER RISK.**

Section 1367(b)(2) of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617(b)(2)), as amended by sections 1203 and 1204, is further amended by adding at the end the following new subparagraph:

“(N) AGREEMENTS.—

“(i) IN GENERAL.—The Agency, as conservator or receiver, may enter into agreements that are consistent with its appointment as conservator or receiver with the regulated entity and that expire prior to, or upon, the regulated entity’s emergence from conservatorship or receivership provided—

“(I) the agreement does not expose the United States taxpayers to additional risk; and

“(II) the agreement was approved by Congress pursuant to clause (ii).

“(ii) PROCEDURE FOR CONGRESSIONAL APPROVAL.—

“(I) IN GENERAL.—Notwithstanding clause (i), the Agency may enter into, on an interim basis, an agreement, even if the agreement exposes the taxpayer to additional risk, including if such agreement exceeds the limitations established under subparagraphs (L) and (M), if such an agreement—

“(aa) is deemed necessary by the Agency, based upon the Agency’s duties as conservator or receiver; and

“(bb) is approved by Congress through adoption of a concurrent resolution of approval, not more than 120 days after the later of—

“(AA) the signing of the agreement; or

“(BB) the date of enactment of the Ending Bailouts of Fannie Mae and Freddie Mac Act.

“(II) REQUIRED SUBMISSIONS FOR CONGRESSIONAL REVIEW.—During the 120-day period described under subclause (I), the Director shall submit to Congress—

“(aa) the text of the agreement;

“(bb) a certification and justification of how the agreement is consistent with the Agency’s duties as conservator or receiver;

“(cc) budgetary projections demonstrating the cost to the taxpayer in a 1, 5, and 10-year window;

“(dd) independent risk analysis from the Government Accountability Office of the agreement, considering the risk to the short and long-term viability of the regulated entity and the United States taxpayer; and

“(ee) a time table for the expiration of the agreement.”.

#### Subtitle D—Fannie Mae and Freddie Mac in the Federal Budget

#### SEC. 1341. ON-BUDGET STATUS OF FANNIE MAE AND FREDDIE MAC.

(a) IN GENERAL.—Notwithstanding any other provision of law, the receipts and disbursements, including the administrative expenses, of the Federal National Mortgage Association and the Federal Home Loan Mortgage Corporation shall be counted as new budget authority, outlays, receipts, or deficit or surplus for purposes of—

(1) the Budget of the United States Government as submitted by the President;

(2) the congressional budget;

(3) the Statutory Pay-As-You-Go Act of 2010; and

(4) the Balanced Budget and Emergency Deficit Control Act of 1985 (or any successor statute).

(b) EXPIRATION.—The budgetary treatment of the Federal National Mortgage Association or Federal Home Loan Mortgage Corporation or any functional replacements under subsection (a) shall continue with respect to such entities until such entities are no longer under Federal conservatorship or receivership as authorized by the Housing and Economic Recovery Act of 2008 (Public Law 110-289) or any successor statute.

#### SEC. 1342. BUDGETARY TREATMENT OF FANNIE MAE AND FREDDIE MAC.

All costs to the Government of the activities of or under the Federal National Mortgage Association, Federal Home Loan Mortgage Corporation and any functional replacements or any modification of such entities shall be determined on a fair value basis.

#### SEC. 1343. FANNIE MAE AND FREDDIE MAC DEBT SUBJECT TO PUBLIC DEBT LIMIT.

(a) IN GENERAL.—For purposes of section 3101(b) of chapter 31 of title 31, United States Code, the face amount of obligations issued by the Federal National Mortgage Association and by the Federal Home Loan Mort-

gage Corporation or any functional replacements and outstanding shall be treated as issued by the United States Government under that section.

(b) TEMPORARY INCREASE IN THE PUBLIC DEBT LIMIT.—The limit on the obligation in section 3101(b) of title 31, United States Code, shall be increased by the face amount of obligations issued by the Federal National Mortgage Association and the Federal Home Loan Mortgage Corporation and outstanding on April 15, 2010.

(c) EXPIRATION.—

(1) OBLIGATIONS.—The obligations of Federal National Mortgage Association or Federal Home Loan Mortgage Corporation or any functional replacements shall continue to be treated as issued by the United States Government with respect to such entities until such entities no longer have in place an agreement with the Secretary of the Treasury for the purchase of obligations and securities authorized by the Housing and Economic Recovery Act of 2008 (Public Law 110-289) or any successor statute.

(2) DEBT LIMIT.—Any temporary increase in the public debt limit authorized in subsection (b) with respect to the obligations of Federal National Mortgage Association or Federal Home Loan Mortgage Corporation shall be reversed with respect to such entities when Federal National Mortgage Association or Federal Home Loan Mortgage Corporation or any functional replacements no longer have in place an agreement with the Secretary of the Treasury for the purchase of obligations and securities authorized by the Housing and Economic Recovery Act of 2008 (Public Law 110-289) or any successor statute.

#### SEC. 1344. DEFINITIONS.

In this subtitle, the following definitions shall apply:

(1) FAIR VALUE.—The term “fair value” shall have the same meaning as the definition of fair value outlined in Financial Accounting Standards No. 157, or any successor thereto, issued by the Financial Accounting Standards Board.

(2) FUNCTIONAL REPLACEMENTS.—The term “functional replacements” means any organization, agreement, or other arrangement that would perform the public functions of Federal National Mortgage Association or Federal Home Loan Mortgage Corporation.

(3) MODIFICATION.—

(A) IN GENERAL.—The term “modification” means any government action that alters the estimated fair value of the activities of the Federal National Mortgage Association or Federal Home Loan Mortgage Corporation or any functional replacements.

(B) COST.—The cost of a modification is the difference between the current estimate of the fair value of the activities of the Federal National Mortgage Association or Federal Home Loan Mortgage Corporation or any functional replacements and the estimate of the fair value of such activities as modified.

**SA 3840.** Mr. CARDIN (for himself and Mr. GRASSLEY) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 977, line 19, strike “The Securities” and insert the following:

(a) IN GENERAL.—The Securities

On page 994, between lines 2 and 3, insert the following:

(b) PROTECTION FOR EMPLOYEES OF NATIONALLY RECOGNIZED STATISTICAL RATING ORGANIZATIONS.—Section 1514A(a) of title 18, United States Code, is amended—

(1) by inserting “or nationally recognized statistical rating organization (as defined in section 3(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78c),” after “78o(d),”; and

(2) by inserting “or nationally recognized statistical rating organization” after “such company”.

**SA 3841.** Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 977, line 19, strike “The” and insert “(a) SECURITIES EXCHANGE ACT OF 1934.—The”.

On page 994, between lines 2 and 3, insert the following:

(b) SECTION 1514A OF TITLE 18, UNITED STATES CODE.—

(1) STATUTE OF LIMITATIONS; JURY TRIAL.—Section 1514A(b)(2) of title 18, United States Code, is amended—

(A) in subparagraph (D)—

(i) by striking “90” and inserting “180”; and

(ii) by striking the period at the end and inserting “, or after the date on which the employee became aware of the violation.”; and

(B) by adding at the end the following:

“(E) JURY TRIAL.—A party to an action brought under paragraph (1)(B) shall be entitled to trial by jury.”.

(2) COMPENSATORY DAMAGES.—Section 1514A(c)(2)(C) of title 18, United States Code, is amended by inserting “compensatory damages, including” before “compensation”.

(3) PRIVATE SECURITIES LITIGATION WITNESSES; NONENFORCEABILITY; INFORMATION.—Section 1514A of title 18, United States Code, is amended by adding at the end the following:

“(e) PRIVATE SECURITIES LITIGATION.—No employer may discharge, demote, suspend, threaten, harass, directly or indirectly, or in any other manner discriminate against, an individual in the terms and conditions of employment because of any lawful act done by the individual in providing information, or assisting in any investigation or judicial or administrative action, relating to a private securities litigation action under section 21F of the Securities Exchange Act of 1934 (15 U.S.C. 78u-4).

“(f) NONENFORCEABILITY OF CERTAIN PROVISIONS WAIVING RIGHTS AND REMEDIES OR REQUIRING ARBITRATION OF DISPUTES.—

“(1) WAIVER OF RIGHTS AND REMEDIES.—Except as provided under paragraph (3), the rights and remedies provided for in this section may not be waived by any agreement, policy form, or condition of employment, including by a predispute arbitration agreement.

“(2) PREDISPUTE ARBITRATION AGREEMENTS.—Except as provided under paragraph

(3), no predispute arbitration agreement shall be valid or enforceable, if the agreement requires arbitration of a dispute arising under this section.

“(3) EXCEPTION FOR COLLECTIVE BARGAINING AGREEMENTS.—An arbitration provision in a collective bargaining agreement shall be enforceable as to disputes arising under the collective bargaining agreement.”.

(4) UNDISCLOSED LIABILITIES.—Section 1514A(a)(1) of title 18, United States Code, is amended to read as follows:

“(1) to provide information, cause information to be provided, or otherwise assist in an investigation regarding any conduct which the employee reasonably believes constitutes a violation of section 1341, 1343, 1344, or 1348, any rule or regulation of the Securities and Exchange Commission, any provision of Federal law relating to fraud against shareholders, or any information which has not been disclosed to shareholders that relates to a potential liability of the company that, if incurred, could affect the value of shareholder investments, when the information or assistance is provided to or the investigation is conducted by—

“(A) a Federal regulatory or law enforcement agency;

“(B) any Member of Congress or any committee of Congress; or

“(C) a person with supervisory authority over the employee (or such other person working for the employer who has the authority to investigate, discover, or terminate misconduct); or”.

(5) TECHNICAL AND CONFORMING AMENDMENT.—Section 1514A(b)(1) of title 18, United States Code, is amended by inserting “or (e)” after “subsection (a)”.

**SA 3842.** Mr. NELSON of Florida (for himself and Mr. BROWN of Massachusetts) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 780, strike lines 1 through 3 and insert the following:

(B) in the matter following subsection (b)—

(i) by striking “(but not)” and all that follows through “insider trading”;

(ii) by striking “(as defined in section 206B of the Gramm-Leach-Bliley Act)”;

**SA 3843.** Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle A of title I, add the following:

**SEC. 122. INCREASE IN DEPOSIT AND SHARE INSURANCE AMOUNTS.**

(a) PERMANENT INCREASE IN DEPOSIT INSURANCE.—

(1) INSURANCE AMOUNT.—Section 11(a)(1)(E) of the Federal Deposit Insurance Act (12

U.S.C. 1821(a)(1)(E)) is amended by striking “\$100,000” and inserting “\$250,000”.

(2) BORROWING AUTHORITY.—The Board of Directors of the Corporation may request from the Secretary, and the Secretary shall approve, a loan or loans in an amount or amounts necessary to carry out this subsection, without regard to the limitations on such borrowing under section 14(a) and 15(c) of the Federal Deposit Insurance Act (12 U.S.C. 1824(a), 1825(c)).

(b) PERMANENT INCREASE IN SHARE INSURANCE.—

(1) INSURANCE AMOUNT.—Section 207(k)(5) of the Federal Credit Union Act (12 U.S.C. 1787(k)(5)) is amended by striking “\$100,000” and inserting “\$250,000”.

(2) BORROWING AUTHORITY.—The National Credit Union Administration Board may request from the Secretary, and the Secretary shall approve, a loan or loans in an amount or amounts necessary to carry out this subsection, without regard to the limitations on such borrowing under section 203(d)(1) of the Federal Credit Union Act (12 U.S.C. 1783(d)(1)).

(c) REPEAL.—Section 136 of the Emergency Economic Stabilization Act of 2008 (12 U.S.C. 5241) is repealed, effective on the date of enactment of this Act.

**SA 3844.** Mr. BROWNBACK (for himself, Mr. FEINGOLD, Mr. DURBIN, Mr. SPECTER, Mr. BROWN of Ohio, Mr. JOHNSON, and Mr. WHITEHOUSE) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1565, after line 23, add the following:

**TITLE XIII—CONGO CONFLICT MINERALS**  
**SEC. 1301. SENSE OF CONGRESS ON EXPLOITATION AND TRADE OF COLUMBITE-TANTALITE, CASSITERITE, GOLD, AND WOLFRAMITE ORIGINATING IN DEMOCRATIC REPUBLIC OF CONGO.**

It is the sense of Congress that the exploitation and trade of columbite-tantalite, cassiterite, gold, and wolframite in the eastern Democratic Republic of Congo is helping to finance extreme levels of violence in the eastern Democratic Republic of Congo, particularly sexual and gender-based violence, and contributing to an emergency humanitarian situation therein, warranting the provisions of section 13(o) of the Securities Exchange Act of 1934, as added by section 1302.

**SEC. 1302. DISCLOSURE TO SECURITIES AND EXCHANGE COMMISSION RELATING TO COLUMBITE-TANTALITE, CASSITERITE, GOLD, AND WOLFRAMITE ORIGINATING IN DEMOCRATIC REPUBLIC OF CONGO.**

Section 13 of the Securities Exchange Act of 1934 (15 U.S.C. 78m), as amended by section 763 of this Act, is further amended by adding at the end the following new subsection:

“(o) DISCLOSURES TO COMMISSION RELATING TO COLUMBITE-TANTALITE, CASSITERITE, GOLD, AND WOLFRAMITE ORIGINATING IN DEMOCRATIC REPUBLIC OF CONGO.—

“(1) IN GENERAL.—Not later than 180 days after the date of the enactment of this subsection, the Commission shall promulgate rules requiring any person described in paragraph (2)—

“(A) to disclose annually to the Commission in a report—

“(i) whether the columbite-tantalite, cassiterite, gold, or wolframite that was necessary as described in paragraph (2)(A)(ii) in the year for which such report is submitted originated or may have originated in the Democratic Republic of Congo or an adjoining country; and

“(ii) a description of the measures taken by the person, which may include an independent audit, to exercise due diligence on the source and chain of custody of such columbite-tantalite, cassiterite, gold, or wolframite, or derivatives of such minerals, in order to ensure that the activities of such person that involve such minerals or derivatives did not directly or indirectly finance or benefit armed groups in the Democratic Republic of Congo or an adjoining country; and

“(B) make the information disclosed under subparagraph (A) available to the public on the Internet website of the person.

“(2) PERSON DESCRIBED.—

“(A) IN GENERAL.—A person is described in this paragraph if—

“(i) the person is required to file reports to the Commission under subsection (a)(2); and

“(ii) columbite-tantalite, cassiterite, gold, or wolframite is necessary to the functionality or production of a product of such person.

“(B) DERIVATIVES.—For purposes of this paragraph, if a derivative of a mineral is necessary to the functionality or production of a product of a person, such mineral shall also be considered necessary to the functionality or production of a product of the person.

“(3) REVISIONS AND WAIVERS.—The Commission shall revise or temporarily waive the requirements described in paragraph (1) if the President determines that such revision or waiver is in the public interest.

“(4) TERMINATION OF DISCLOSURE REQUIREMENTS.—

“(A) IN GENERAL.—Except as provided in subparagraph (B), the requirements of paragraph (1) shall terminate on the date that is 5 years after the date of the enactment of this subsection.

“(B) EXTENSION BY SECRETARY OF STATE.—The date described in subparagraph (A) shall be extended by 1 year for each year in which the Secretary of State certifies that armed parties to the ongoing armed conflict in the Democratic Republic of Congo or adjoining countries continue to be directly involved and benefitting from commercial activity involving columbite-tantalite, cassiterite, gold, or wolframite.

“(5) ADJOINING COUNTRY DEFINED.—In this subsection, the term ‘adjoining country’, with respect to the Democratic Republic of Congo, means a country that shares an internationally recognized border with the Democratic Republic of Congo.”.

**SEC. 1303. REPORT.**

Not later than 2 years after the date of the enactment of this Act, the Comptroller General of the United States shall submit to Congress a report that includes the following:

(1) An assessment of the effectiveness of section 13(o) of the Securities Exchange Act of 1934, as added by section 1302, in promoting peace and security in the eastern Democratic Republic of Congo.

(2) A description of the problems, if any, encountered by the Securities and Exchange Commission in carrying out the provisions of such section 13(o).

(3) A description of the adverse impacts of carrying out the provisions of such section 13(o), if any, on communities in the eastern Democratic Republic of Congo.

(4) Recommendations for legislative or regulatory actions that can be taken—

(A) to improve the effectiveness of the provisions of such section 13(o) to promote peace and security in the eastern Democratic Republic of Congo;

(B) to resolve the problems described pursuant to paragraph (2), if any; and

(C) to mitigate the adverse impacts described pursuant paragraph (3), if any.

**SA 3845.** Mr. KAUFMAN (for himself and Mr. GRASSLEY), submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 728, between lines 3 and 4, insert the following:

**SEC. 760. IMPROVED TRANSPARENCY.**

(a) SECURITIES.—Section 11A(a)(1) of the Securities Exchange Act of 1934 (15 U.S.C. 78k-1(a)(1)) is amended by adding at the end the following:

“(E) Promoting transparency of all markets for securities through dissemination of quotations and orders to all brokers, dealers, and investors, and minimizing conditions under which quotations and orders are hidden or selectively disseminated, will—

- “(i) foster efficiency;
- “(ii) enhance competition;
- “(iii) increase the information available to brokers, dealers, and investors;
- “(iv) facilitate the offsetting of investors’ orders; and
- “(v) contribute to best execution of such orders.”.

(b) COMMODITIES.—Section 3(b) of the Commodity Exchange Act (7 U.S.C. 5(b)) is amended—

(1) by striking “and” following “customer assets;”;

(2) by striking the period at the end of the second sentence; and

(3) by adding at the end the following: “; to promote transparency of all markets through dissemination of quotations and orders to all market participants and market professionals; and to minimize conditions under which quotations and orders are hidden or selectively disseminated. Furthering the purposes of this Act will foster efficiency, enhance competition, increase the information available to market participants, facilitate the offsetting of market participants’ orders, and contribute to best execution of such orders.”.

**SA 3846.** Mrs. MCCASKILL submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title III, add the following:

**SEC. 333. DEPOSIT RESTRICTED QUALIFIED TUITION PROGRAMS.**

(a) IN GENERAL.—Section 18 of the Federal Deposit Insurance Act (12 U.S.C. 1828) is amended by adding at the end the following new subsection:

“(y) DEPOSIT RESTRICTED QUALIFIED TUITION PROGRAMS.—

“(1) DEFINITIONS.—For purposes of this subsection, the following definitions shall apply:

“(A) DEPOSIT RESTRICTED QUALIFIED TUITION PROGRAM.—The term ‘deposit restricted qualified tuition program’ means a qualified tuition program in which—

“(i) the cash provided by a contributor to such a qualified tuition program may be invested only in deposits insured by the Corporation;

“(ii) the contributor may become a participant in the program by depositing funds through the program into an account at a depository institution participating in the program; and

“(iii) the program may include multiple depository institutions, subject to the requirements of section 529 of the Internal Revenue Code of 1986, as amended.

“(B) QUALIFIED TUITION PROGRAM.—The term ‘qualified tuition program’ has the same meaning as in section 529 of the Internal Revenue Code of 1986, as amended.

“(2) TREATMENT.—Notwithstanding any other provision of the law, the following provisions shall apply with respect to any deposit restricted qualified tuition program:

“(A) A deposit restricted qualified tuition program shall be deemed to be an ‘identified banking product’ (as defined in Section 206 of the Gramm-Leach-Bliley Act of 1999) for purposes of the Securities Exchange Act of 1934.

“(B) None of the following shall be treated as a security, as defined in section 2(a)(1) the Securities Act of 1933, section 3(a)(10) of the Securities Exchange Act of 1934, or section 2(a)(36) of the Investment Company Act of 1940:

“(i) The deposits of cash at an insured depository institution relating to a deposit restricted tuition program.

“(ii) Any certificate of deposit or other instrument of an insured depository institution evidencing any such deposit.

“(iii) The rights and obligations of participants in a deposit restricted qualified tuition program arising from section 529 of the Internal Revenue Code, as amended.

“(C) In no event shall a deposit restricted qualified tuition program, the State entity designated by statute to oversee such program, the administrator appointed to operate the program on behalf of the State or a participating depository institution, be deemed to be an issuer of a security or to be an investment company (as defined in section 3(a) of the Investment Company Act of 1940).”.

(b) BUDGET COMPLIANCE.—The budgetary effects of this section, for the purpose of complying with the Statutory Pay-As-You-Go Act of 2010, shall be determined by reference to the latest statement titled “Budgetary Effects of PAYGO Legislation” for this Act, submitted for printing in the Congressional Record by the Chairman of the Committee on the Budget of the House of Representatives, provided that such statement has been submitted prior to the vote on passage.

**SA 3847.** Mr. DODD (for Mr. LEAHY (for himself and Mr. CORNYN)) proposed an amendment to the bill S. 311, to establish the Commission on Freedom of Information Act Processing Delays; as follows:

On page 6, line 5, strike “The Comptroller General of the United States” and insert “The Archivist of the United States”.

On page 7, strike lines 1 through 3, and insert the following:

(j) TRANSPARENCY.—All meetings of the Commission shall be open to the public, except that a meeting, or any portion of it, may be closed to the public if it concerns matters or information described in chapter 552b(c) of title 5, United States Code. Interested persons shall be permitted to appear at open meetings and present oral or written statements on the subject matter of the meeting. The Commission may administer oaths or affirmations to any person appearing before the Commission.

**SA 3848.** Mr. WYDEN submitted an amendment intended to be proposed by him to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle A of title I, add the following:

**SEC. 122. CERTIFICATIONS BY THE SECRETARY.**

(a) IN GENERAL.—The Secretary shall, not later than February 28, 2011, and annually thereafter, certify in writing to Congress that the risks to the financial stability of the United States that could arise from the material financial distress or failure of a financial company are sufficiently mitigated by actions authorized to be taken by the Council or the individual members of the Council, in order to ensure that no such financial company will be considered “too big to fail”.

(b) INABILITY TO CERTIFY.—If the Secretary is unable to make a certification to Congress as required under subsection (a), the Secretary shall—

(1) inform Congress of the reasons for such inability; and

(2) make recommendations to Congress, to the members of the Council, and to the President that would, if implemented, enable the Secretary to provide such certification.

**SA 3849.** Mr. WYDEN submitted an amendment intended to be proposed by him to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle G of title X, add the following:

**SEC. 1077. CREDIT CARD RATINGS.**

(a) RESEARCH AND ANALYSIS.—Not later than 60 days after the date of enactment of this Act, the research unit established by the Director under section 1013(b) shall conduct a study of the credit card industry and the efficacy of establishing a rating system for credit cards, so that consumers are able to compare the terms of credit card accounts for purposes of comparing the level of safety and financial risk with respect to such accounts.

(b) REPORT.—Not later than 180 days after the date of enactment of this Act, the Director shall issue a report based on the study required in subsection (a), and shall determine, based on the report, whether establishing a

ratings system for credit cards would meaningfully improve the ability of consumers to compare the terms of credit card accounts.

(c) RULEMAKING.—If the Director determines, pursuant to subsection (b), that establishing a ratings system for credit cards would meaningfully improve the ability of consumers to compare the terms of credit card accounts, then not later than 12 months after the date of enactment of this Act, the Director shall issue final rules to establish and disclose to the public the ratings for credit card accounts. Such rules shall include consideration in such ratings of credit practices, including—

(1) terms of arbitration between the consumer and the credit card account holder;

(2) the imposition and amounts of fees;

(3) the ability of the consumer to opt out of a proposed change in the terms of the credit card agreement;

(4) the manner and methods in which materials and information are presented to consumers, and the degree of conspicuousness with which key terms of the agreement are presented;

(5) methods for the accrual of interest;

(6) reading level required to understand the terms of the agreement; and

(7) such other factors as the Director determines are appropriate with respect to such ratings.

(d) CONSIDERATION OF NHTSA PROGRAM.—In carrying out subsection (c), the Director shall consider establishing a 5-star ratings system similar to the New Car Assessment Program administered by the National Highway Traffic Safety Administration of the Department of Transportation.

**SA 3850.** Mr. VITTER submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 43, insert between lines 6 and 7, insert the following:

(3) APPLICABILITY TO FANNIE MAE AND FREDDIE MAC.—Notwithstanding any other provision of law, the provisions of subsections (b) and (f) shall apply with respect to the Federal National Mortgage Association and the Federal Home Loan Mortgage Corporation in the same manner and to the same extent as those provisions apply to nonbank financial companies supervised by the Board of Governors and large, interconnected bank holding companies.

At the end of title II, add the following new section and designate accordingly:

SEC. \_\_\_\_: APPLICABILITY TO FANNIE MAE AND FREDDIE MAC.—Notwithstanding any other provision of law, this title shall apply with respect to the Federal National Mortgage Association and the Federal Home Loan Mortgage Corporation in the same manner and to the same extent as those provisions apply to nonbank financial companies supervised by the Board of Governors and large, interconnected bank holding companies.

At the end of subtitle A of title I, add the following:

**SEC. 122. ENHANCED TAXPAYER PROTECTION FROM FANNIE MAE AND FREDDIE MAC.**

(a) REESTABLISHING THE MAXIMUM TAXPAYER EXPOSURE TO FANNIE MAE AND

FREDDIE MAC.—Section 1367(b)(2) of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617(b)(2)) is amended by adding the following new subparagraph:

“(L) LIMITATION ON CERTAIN FUNDING.—The Agency, as conservator, shall prohibit the Federal Home Loan Mortgage Corporation or the Federal National Mortgage Association from receiving more than \$200,000,000,000 through the Amended and Restated Senior Preferred Stock Purchase Agreement, dated as of September 26, 2008, amended May 6, 2009, and further amended December 24, 2009, between the United States Department of the Treasury and the Federal Home Loan Mortgage Corporation or the Federal National Mortgage Association.”

(b) REESTABLISHING SCHEDULED REDUCTION OF MORTGAGE ASSETS OWNED BY FANNIE MAE AND FREDDIE MAC.—Section 1367(b)(2) of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617(b)(2)) is amended by adding at the end the following new subparagraph:

“(M) REDUCTION OF OWNED MORTGAGE ASSETS.—

“(i) IN GENERAL.—The Agency, as conservator, shall ensure that a regulated entity does not own, as of any applicable date, mortgage assets in excess of 90.0 percent of the aggregate amount of mortgage assets that the regulated entity owned on December 31 of each of the previous year, provided, that in no event shall the regulated entity be required under this subparagraph to own less than \$250,000,000,000 in mortgage assets.

“(ii) DEFINITION OF MORTGAGE ASSETS.—For purposes of this subparagraph, the term ‘mortgage assets’ means with respect to a regulated entity, assets of such entity consisting of mortgages, mortgage loans, mortgage-related securities, participation certificates, mortgage-backed commercial paper, obligations of real estate mortgage investment conduits and similar assets, in each case to the extent such assets would appear on the balance sheet of such entity in accordance with generally accepted accounting principles.”

(c) AFFORDABLE HOUSING GOALS.—

REPEAL.—The Federal Housing Enterprises Financial Safety and Soundness Act of 1992 is amended by striking sections 1331 through 1336 (12 U.S.C. 4561–6).

(2) CONFORMING AMENDMENTS.—Federal Housing Enterprises Financial Safety and Soundness Act of 1992 is amended—

(A) in section 1303(28) (12 U.S.C. 4502(28)), by striking “and, for the purposes” and all that follows through “designated disaster areas”;

(B) in section 1324(b)(1)(A) (12 U.S.C. 4544(b)(1)(A))—

(i) by striking clauses (i), (ii), and (iv);

(ii) in clause (iii), by inserting “and” after the semicolon at the end; and

(iii) by redesignating clauses (iii) and (v) as clauses (i) and (ii), respectively;

(C) in section 1338(c)(10) (12 U.S.C. 4568(c)(10)), by striking subparagraph (E);

(D) in section 1339(h) (12 U.S.C. 4569), by striking paragraph (7);

(E) in section 1341 (12 U.S.C. 4581)—

(i) in subsection (a)—

(I) in paragraph (1), by inserting “or” after the semicolon at the end;

(II) in paragraph (2), by striking the semicolon at the end and inserting a period; and

(III) by striking paragraphs (3) and (4); and

(ii) in subsection (b)(2)—

(I) in subparagraph (A), by inserting “or” after the semicolon at the end;

(II) by striking subparagraphs (B) and (C); and

(III) by redesignating subparagraph (D) as subparagraph (B);

(F) in section 1345(a) (12 U.S.C. 4585(a))—

(i) in paragraph (1), by inserting “or” after the semicolon at the end;

(ii) in paragraph (2), by striking the semicolon at the end and inserting a period; and

(iii) by striking paragraphs (3) and (4); and

(G) in section 1371(a)(2) (12 U.S.C. 4631(a)(2))—

(i) by striking “with any housing goal established under subpart B of part 2 of subtitle A of this title.”; and

(ii) by striking “section 1336 or”.

**SA 3851.** Mr. VITTER submitted an amendment intended to be proposed to amendment SA 3739 proposed by REID for Mr. DODD (for himself and Mrs. LINCOLN) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail,” to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 43, insert between lines 6 and 7, insert the following:

(3) APPLICABILITY TO FANNIE MAE AND FREDDIE MAC.—Notwithstanding any other provision of law, the provisions of subsections (b) through (f) shall apply with respect to the Federal National Mortgage Association and the Federal Home Loan Mortgage Corporation in the same manner and to the same extent as those provisions apply to nonbank financial companies supervised by the Board of Governors and large, interconnected bank holding companies.

At the end of title II, add the following new section and designate accordingly:

SEC. \_\_\_\_: APPLICABILITY TO FANNIE MAE AND FREDDIE MAC.—Notwithstanding any other provision of law, this title shall apply with respect to the Federal National Mortgage Association and the Federal Home Loan Mortgage Corporation in the same manner and to the same extent as those provisions apply to nonbank financial companies supervised by the Board of Governors and large, interconnected bank holding companies.

At the end of subtitle A of title I, add the following:

**SEC. 122. ENHANCED TAXPAYER PROTECTION FROM FANNIE MAE AND FREDDIE MAC.**

(a) REESTABLISHING THE MAXIMUM TAXPAYER EXPOSURE TO FANNIE MAE AND FREDDIE MAC.—Section 1367(b)(2) of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617(b)(2)) is amended by adding the following new subparagraph:

“(L) LIMITATION ON CERTAIN FUNDING.—The Agency, as conservator, shall prohibit the Federal Home Loan Mortgage Corporation or the Federal National Mortgage Association from receiving more than \$200,000,000,000 through the Amended and Restated Senior Preferred Stock Purchase Agreement, dated as of September 26, 2008, amended May 6, 2009, and further amended December 24, 2009, between the United States Department of the Treasury and the Federal Home Loan Mortgage Corporation or the Federal National Mortgage Association.”

(b) REESTABLISHING SCHEDULED REDUCTION OF MORTGAGE ASSETS OWNED BY FANNIE MAE AND FREDDIE MAC.—Section 1367(b)(2) of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617(b)(2)) is amended by adding at the end the following new subparagraph:

“(M) REDUCTION OF OWNED MORTGAGE ASSETS.—

“(i) IN GENERAL.—The Agency, as conservator, shall ensure that a regulated entity

does not own, as of any applicable date, mortgage assets in excess of 90.0 percent of the aggregate amount of mortgage assets that the regulated entity owned on December 31 of each of the previous year, provided, that in no event shall the regulated entity be required under this subparagraph to own less than \$250,000,000 in mortgage assets.

“(ii) DEFINITION OF MORTGAGE ASSETS.—For purposes of this subparagraph, the term ‘mortgage assets’ means with respect to a regulated entity, assets of such entity consisting of mortgages, mortgage loans, mortgage-related securities, participation certificates, mortgage-backed commercial paper, obligations of real estate mortgage investment conduits and similar assets, in each case to the extent such assets would appear on the balance sheet of such entity in accordance with generally accepted accounting principles.”

**SA 3852.** Mr. DEMINT (for himself and Mr. VITTER) submitted an amendment intended to be proposed by him to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. . BORDER FENCE COMPLETION.**

(a) MINIMUM REQUIREMENTS.—Section 102(b)(1) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1103 note) is amended—

(1) in subparagraph (A), by adding at the end the following: “Fencing that does not effectively restrain pedestrian traffic (such as vehicle barriers and virtual fencing) may not be used to meet the 700-mile fence requirement under this subparagraph.”;

(2) in subparagraph (B)—

(A) in clause (i), by striking “and” at the end;

(B) in clause (ii), by striking the period at the end and inserting “; and”;

(C) by adding at the end the following:

“(iii) not later than 1 year after the date of the enactment of the Restoring American Financial Stability Act of 2010, complete the construction of all the reinforced fencing and the installation of the related equipment described in subparagraph (A).”;

(3) in subparagraph (C), by adding at the end the following:

“(iii) FUNDING NOT CONTINGENT ON CONSULTATION.—Amounts appropriated to carry out this paragraph may not be impounded or otherwise withheld for failure to fully comply with the consultation requirement under clause (i).”

(b) REPORT.—Not later than 180 days after the date of the enactment of the Restoring American Financial Stability Act of 2010, the Secretary of Homeland Security shall submit a report to Congress that describes—

(1) the progress made in completing the reinforced fencing required under section 102(b)(1) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1103 note), as amended by this section; and

(2) the plans for completing such fencing not later than 1 year after the date of the enactment of this Act.

**SA 3853.** Mr. BROWN of Ohio (for himself and Mr. KAUFMAN), submitted an amendment intended to be proposed

to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 92, strike lines 8 through 12 and insert the following:

(i) liquidity requirements;

(ii) resolution plan and credit exposure report requirements; and

(iv) concentration limits.

On page 105, between lines 2 and 3, insert the following:

(i) LEVERAGE RATIO FOR BANK HOLDING COMPANIES AND FINANCIAL COMPANIES.—

(1) AMENDMENT.—The Bank Holding Company Act of 1956 (12 U.S.C. 1841 et seq.) is amended by adding at the end the following: “**SEC. 13. LIMITS ON LEVERAGE.**

“(a) DEFINITIONS.—In this section, the following definitions shall apply:

“(1) FINANCIAL COMPANY.—The term ‘financial company’ means any nonbank financial company, as that term is defined in section 102 of the Restoring American Financial Stability Act of 2010, that is supervised by the Board.

“(2) INCORPORATED TERMS.—The terms ‘average total consolidated assets’ and ‘tier 1 capital’ have the meanings given those terms in part 225 of title 12, Code of Federal Regulations, or any successor thereto.

“(b) LEVERAGE RATIO REQUIREMENTS FOR BANK HOLDING COMPANIES AND FINANCIAL COMPANIES.—

“(1) LEVERAGE RATIO.—A bank holding company or financial company may not maintain tier 1 capital in an amount that is less than 6 percent of the average total consolidated assets of the bank holding company or financial holding company.

“(2) BALANCE SHEET LEVERAGE RATIO.—A bank holding company or financial company may not maintain less than 6 percent of tier 1 capital for all outstanding balance sheet liabilities, as required to be recorded under section 13(o) of the Securities Exchange Act of 1934.

“(c) EXEMPTIONS.—

“(1) IN GENERAL.—The Board may adjust the leverage ratio requirements under subsection (b) for any class of institutions, based upon the size or activity of such class of institutions. No adjustment made under this paragraph may allow an institution to carry less capital than is required under subsection (b).

“(2) INTERNATIONAL AGREEMENTS.—Consistent with this subsection, the Board may adjust the leverage ratio requirements under subsection (b), as necessary to harmonize such ratios with official international agreements regarding capital standards, if the Board determines that the capital standards under such international agreements are commensurate with the credit, market, operational, or other risks posed by the bank holding companies or financial companies to which such international agreements apply.

“(3) TEMPORARY EMERGENCY EXEMPTION.—

“(A) IN GENERAL.—The appropriate Federal banking agency may, in a manner consistent with this subsection, grant any bank holding company a temporary emergency exemption from the leverage ratio requirements under subsection (b), if the appropriate Federal banking agency determines such an exemption is necessary to prevent an imminent

threat to the financial stability of the United States.

“(B) PUBLICATION.—

“(i) PUBLICATION REQUIRED.—The appropriate Federal banking agency shall publish a notice of any exemption granted under this paragraph in the Federal Register within a reasonable period after granting the exemption, and in no case later than 90 days after the date on which the exemption is granted.

“(ii) CONTENTS.—The notice under clause (i) shall include—

“(I) the name of the bank holding company or financial company that is granted an exemption;

“(II) the reason for the exemption; and

“(III) a plan detailing the manner by which the bank holding company will be brought into compliance with subsection (b).

“(d) LEVERAGE RATIO REQUIREMENTS FOR OPERATING SUBSIDIARIES OF BANK HOLDING COMPANIES AND FINANCIAL COMPANIES.—Notwithstanding any other provision of law applicable to insured depository institutions, not later than 1 year after the date of enactment of the Restoring American Financial Stability Act of 2010, the Board shall promulgate regulations establishing leverage ratio requirements under subsection (b) for the operating subsidiaries of bank holding companies and financial companies.

“(e) PROMPT CORRECTIVE ACTION.—

“(1) AUTHORITIES.—The Board shall require a bank holding company or financial company that violates subsection (b) to comply with the leverage ratio requirements under subsection (b) by—

“(A) selling or otherwise transferring assets or off-balance sheet items to unaffiliated firms;

“(B) terminating 1 or more activities of the bank holding company or financial company; or

“(C) imposing conditions on the manner in which the bank holding company or financial company conducts an activity of the bank holding company or financial company.

“(2) CORRECTIVE ACTION PLAN.—Not later than 60 days after the Board determines that a bank holding company or financial holding company has violated subsection (b), the Board shall submit to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives a plan detailing the manner by which the bank holding company or financial company will be brought into compliance with subsection (b).

“(3) REPORTS TO CONGRESS.—

“(A) WRITTEN REPORTS.—At the end of each 60-day period following the date on which the Board submits a plan under paragraph (2) during which a bank holding company or financial company remains in violation of subsection (b), the Board shall submit to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives a report on the compliance of the bank holding company or financial holding company with the plan.

“(B) TESTIMONY.—At the end of each 120-day period following the date on which the Board submits a plan under paragraph (2) during which a bank holding company or financial company remains in violation of subsection (b), the Board shall testify before the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives with respect to the compliance of the bank holding company or financial holding company with the plan.”

(2) EFFECTIVE DATE.—The amendment made by this subsection shall take effect 1 year after the date of enactment of this Act.

On page 497, line 14, strike “SEC. 13” and insert “SEC. 14”.

On page 976, between lines 4 and 5, insert the following:

**SEC. 919C. FINANCIAL REPORTING.**

Section 13 of the Securities Exchange Act of 1934 (15 U.S.C. 78m), as amended by this Act, is amended by adding at the end the following:

“(o) STANDARD BALANCE SHEET CALCULATION FOR REPORTS.—

“(1) STANDARD ESTABLISHED.—Not later than 1 year after the date of enactment of the Restoring American Financial Stability Act of 2010, the Commission, or a standard setter designated by and under the oversight of the Commission, shall establish a standard requiring each that each issuer that is required to submit reports to the Commission under this section record all assets and liabilities of the issuer on the balance sheet of the issuer.

“(2) CONTENTS.—The standard established under paragraph (1) shall require that—

“(A) the recorded amount of assets and liabilities reflect a reasonable assessment by the issuer of the most likely outcomes with respect to the amount of assets and liabilities, given information available at the time of the report;

“(B) each issuer record any financing of assets for which the issuer has more than minimal economic risks or rewards; and

“(C) if an issuer cannot determine the amount of a particular liability, the issuer may exclude that liability from the balance sheet of the issuer only if the issuer discloses an explanation of—

“(i) the nature of the liability and purpose for incurring the liability;

“(ii) the most likely loss and the maximum loss the issuer may incur from the liability;

“(iii) whether any other person has recourse against the issuer with respect to the liability and, if so, the conditions under which such recourse may occur; and

“(iv) whether the issuer has any continuing involvement with an asset financed by the liability or any beneficial interest in the liability.

“(3) COMPLIANCE.—The Commission shall issue rules to ensure compliance with this subsection that allow for enforcement by the Commission and civil liability under this title and the Securities Act of 1933.”.

**SA 3854.** Mr. REED (for himself and Mr. AKAKA) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1187, line 9, strike “effective.” and insert the following: “effective.”

**Subtitle K—Additional Amendments to the Securities Laws**

**SEC. 992. STRENGTHENING ENFORCEMENT BY THE COMMISSION.**

(a) NATIONWIDE SERVICE OF SUBPOENAS.—

(1) SECURITIES ACT OF 1933.—Section 22(a) of the Securities Act of 1933 (15 U.S.C. 77v(a)) is amended by inserting after the second sentence the following: “In any action or proceeding instituted by the Commission under this title in a United States district court for any judicial district, a subpoena issued to

compel the attendance of a witness or the production of documents or tangible things (or both) at a hearing or trial may be served at any place within the United States. Rule 45(c)(3)(A)(ii) of the Federal Rules of Civil Procedure shall not apply to a subpoena issued under the preceding sentence.”.

(2) SECURITIES EXCHANGE ACT OF 1934.—Section 27 of the Securities Exchange Act of 1934 (15 U.S.C. 78aa) is amended by inserting after the third sentence the following: “In any action or proceeding instituted by the Commission under this title in a United States district court for any judicial district, a subpoena issued to compel the attendance of a witness or the production of documents or tangible things (or both) at a hearing or trial may be served at any place within the United States. Rule 45(c)(3)(A)(ii) of the Federal Rules of Civil Procedure shall not apply to a subpoena issued under the preceding sentence.”.

(3) INVESTMENT COMPANY ACT OF 1940.—Section 44 of the Investment Company Act of 1940 (15 U.S.C. 80a-43) is amended by inserting after the fourth sentence the following: “In any action or proceeding instituted by the Commission under this title in a United States district court for any judicial district, a subpoena issued to compel the attendance of a witness or the production of documents or tangible things (or both) at a hearing or trial may be served at any place within the United States. Rule 45(c)(3)(A)(ii) of the Federal Rules of Civil Procedure shall not apply to a subpoena issued under the preceding sentence.”.

(4) INVESTMENT ADVISERS ACT OF 1940.—Section 214 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-14) is amended by inserting after the third sentence the following: “In any action or proceeding instituted by the Commission under this title in a United States district court for any judicial district, a subpoena issued to compel the attendance of a witness or the production of documents or tangible things (or both) at a hearing or trial may be served at any place within the United States. Rule 45(c)(3)(A)(ii) of the Federal Rules of Civil Procedure shall not apply to a subpoena issued under the preceding sentence.”.

(b) AUTHORITY TO IMPOSE CIVIL PENALTIES IN CEASE AND DESIST PROCEEDINGS.—

(1) UNDER THE SECURITIES ACT OF 1933.—Section 8A of the Securities Act of 1933 (15 U.S.C. 77h-1) is amended by adding at the end the following new subsection:

“(g) AUTHORITY TO IMPOSE MONEY PENALTIES.—

“(1) GROUNDS.—In any cease-and-desist proceeding under subsection (a), the Commission may impose a civil penalty on a person if the Commission finds, on the record, after notice and opportunity for hearing, that—

“(A) such person—

“(i) is violating or has violated any provision of this title, or any rule or regulation issued under this title; or

“(ii) is or was a cause of the violation of any provision of this title, or any rule or regulation thereunder; and

“(B) such penalty is in the public interest.

“(2) MAXIMUM AMOUNT OF PENALTY.—

“(A) FIRST TIER.—The maximum amount of a penalty for each act or omission described in paragraph (1) shall be \$7,500 for a natural person or \$75,000 for any other person.

“(B) SECOND TIER.—Notwithstanding subparagraph (A), the maximum amount of penalty for each such act or omission shall be \$75,000 for a natural person or \$375,000 for any other person, if the act or omission described in paragraph (1) involved fraud, deceit, manipulation, or deliberate or reckless disregard of a regulatory requirement.

“(C) THIRD TIER.—Notwithstanding subparagraphs (A) and (B), the maximum amount of penalty for each such act or omission shall be \$150,000 for a natural person or \$725,000 for any other person, if—

“(i) the act or omission described in paragraph (1) involved fraud, deceit, manipulation, or deliberate or reckless disregard of a regulatory requirement; and

“(ii) such act or omission directly or indirectly resulted in—

“(I) substantial losses or created a significant risk of substantial losses to other persons; or

“(II) substantial pecuniary gain to the person who committed the act or omission.

“(3) EVIDENCE CONCERNING ABILITY TO PAY.—In any proceeding in which the Commission may impose a penalty under this section, a respondent may present evidence of the ability of the respondent to pay such penalty. The Commission may, in its discretion, consider such evidence in determining whether such penalty is in the public interest. Such evidence may relate to the extent of the ability of the respondent to continue in business and the collectability of a penalty, taking into account any other claims of the United States or third parties upon the assets of the respondent and the amount of the assets of the respondent.”.

(2) UNDER THE SECURITIES EXCHANGE ACT OF 1934.—Section 21B(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78u-2(a)) is amended—

(A) by striking the matter following paragraph (4);

(B) in the matter preceding paragraph (1), by inserting after “opportunity for hearing,” the following: “that such penalty is in the public interest and”;

(C) by redesignating paragraphs (1) through (4) as subparagraphs (A) through (D), respectively, and adjusting the margins accordingly;

(D) by striking “In any proceeding” and inserting the following:

“(1) IN GENERAL.—In any proceeding”;

(E) by adding at the end the following:

“(2) CEASE-AND-DESIST PROCEEDINGS.—In any proceeding instituted under section 21C against any person, the Commission may impose a civil penalty, if the Commission finds, on the record after notice and opportunity for hearing, that such person—

“(A) is violating or has violated any provision of this title, or any rule or regulation issued under this title; or

“(B) is or was a cause of the violation of any provision of this title, or any rule or regulation issued under this title.”.

(3) UNDER THE INVESTMENT COMPANY ACT OF 1940.—Section 9(d)(1) of the Investment Company Act of 1940 (15 U.S.C. 80a-9(d)(1)) is amended—

(A) by striking the matter following subparagraph (C);

(B) in the matter preceding subparagraph (A), by inserting after “opportunity for hearing,” the following: “that such penalty is in the public interest, and”;

(C) by redesignating subparagraphs (A) through (C) as clauses (i) through (iii), respectively, and adjusting the margins accordingly;

(D) by striking “In any proceeding” and inserting the following:

“(A) IN GENERAL.—In any proceeding”;

(E) by adding at the end the following:

“(B) CEASE-AND-DESIST PROCEEDINGS.—In any proceeding instituted pursuant to subsection (f) against any person, the Commission may impose a civil penalty if the Commission finds, on the record, after notice and opportunity for hearing, that such person—

“(i) is violating or has violated any provision of this title, or any rule or regulation issued under this title; or



“(ii) is or was a cause of the violation of any provision of this title, or any rule or regulation issued under this title.”.

(4) UNDER THE INVESTMENT ADVISERS ACT OF 1940.—Section 203(i)(1) of the Investment Advisers Act of 1940 (15 U.S.C. 80b-3(i)(1)) is amended—

(A) by striking the matter following subparagraph (D);

(B) in the matter preceding subparagraph (A), by inserting after “opportunity for hearing,” the following: “that such penalty is in the public interest and”;

(C) by redesignating subparagraphs (A) through (D) as clauses (i) through (iv), respectively, and adjusting the margins accordingly;

(D) by striking “In any proceeding” and inserting the following:

“(A) IN GENERAL.—In any proceeding”;

(E) by adding at the end the following new subparagraph:

“(B) CEASE-AND-DESIST PROCEEDINGS.—In any proceeding instituted pursuant to subsection (k) against any person, the Commission may impose a civil penalty if the Commission finds, on the record, after notice and opportunity for hearing, that such person—

“(i) is violating or has violated any provision of this title, or any rule or regulation issued under this title; or

“(ii) is or was a cause of the violation of any provision of this title, or any rule or regulation issued under this title.”.

(C) FORMERLY ASSOCIATED PERSONS.—

(1) MEMBER OR EMPLOYEE OF THE MUNICIPAL SECURITIES RULEMAKING BOARD.—Section 15B(c)(8) of the Securities Exchange Act of 1934 (15 U.S.C. 78o-4(c)(8)) is amended by striking “any member or employee” and inserting “any person who is, or at the time of the alleged violation or abuse was, a member or employee”.

(2) PERSON ASSOCIATED WITH A GOVERNMENT SECURITIES BROKER OR DEALER.—Section 15C(c) of the Securities Exchange Act of 1934 (15 U.S.C. 78o-5(c)) is amended—

(A) in paragraph (1)(C), by striking “any person associated, or seeking to become associated,” and inserting “any person who is, or at the time of the alleged misconduct was, associated or seeking to become associated”;

(B) in paragraph (2)—

(i) in subparagraph (A), by inserting “, seeking to become associated, or, at the time of the alleged misconduct, associated or seeking to become associated” after “any person associated”;

(ii) in subparagraph (B), by inserting “, seeking to become associated, or, at the time of the alleged misconduct, associated or seeking to become associated” after “any person associated”.

(3) PERSON ASSOCIATED WITH A MEMBER OF A NATIONAL SECURITIES EXCHANGE OR REGISTERED SECURITIES ASSOCIATION.—Section 21(a)(1) of the Securities Exchange Act of 1934 (15 U.S.C. 78u(a)(1)) is amended, in the first sentence, by inserting “, or, as to any act or practice, or omission to act, while associated with a member, formerly associated” after “member or a person associated”.

(4) PARTICIPANT OF A REGISTERED CLEARING AGENCY.—Section 21(a)(1) of the Securities Exchange Act of 1934 (15 U.S.C. 78u(a)(1)) is amended, in the first sentence, by inserting “or, as to any act or practice, or omission to act, while a participant, was a participant,” after “in which such person is a participant”.

(5) OFFICER OR DIRECTOR OF A SELF-REGULATORY ORGANIZATION.—Section 19(h)(4) of the Securities Exchange Act of 1934 (15 U.S.C. 78s(h)(4)) is amended—

(A) by striking “any officer or director” and inserting “any person who is, or at the

time of the alleged misconduct was, an officer or director”;

(B) by striking “such officer or director” and inserting “such person”.

(6) OFFICER OR DIRECTOR OF AN INVESTMENT COMPANY.—Section 36(a) of the Investment Company Act of 1940 (15 U.S.C. 80a-35(a)) is amended—

(A) by striking “a person serving or acting” and inserting “a person who is, or at the time of the alleged misconduct was, serving or acting”;

(B) by striking “such person so serves or acts” and inserting “such person so serves or acts, or at the time of the alleged misconduct, so served or acted”.

(7) PERSON ASSOCIATED WITH A PUBLIC ACCOUNTING FIRM.—

(A) SARBANES-OXLEY ACT OF 2002 AMENDMENT.—Section 2(a)(9) of the Sarbanes-Oxley Act of 2002 (15 U.S.C. 7201(9)) is amended by adding at the end the following:

“(C) INVESTIGATIVE AND ENFORCEMENT AUTHORITY.—For purposes of sections 3(c), 101(c), 105, and 107(c) and the rules of the Board and Commission issued thereunder, except to the extent specifically excepted by such rules, the terms defined in subparagraph (A) shall include any person associated, seeking to become associated, or formerly associated with a public accounting firm, except that—

“(i) the authority to conduct an investigation of such person under section 105(b) shall apply only with respect to any act or practice, or omission to act, by the person while such person was associated or seeking to become associated with a registered public accounting firm; and

“(ii) the authority to commence a disciplinary proceeding under section 105(c)(1), or impose sanctions under section 105(c)(4), against such person shall apply only with respect to—

“(I) conduct occurring while such person was associated or seeking to become associated with a registered public accounting firm; or

“(II) non-cooperation, as described in section 105(b)(3), with respect to a demand in a Board investigation for testimony, documents, or other information relating to a period when such person was associated or seeking to become associated with a registered public accounting firm.”.

(B) SECURITIES EXCHANGE ACT OF 1934 AMENDMENT.—Section 21(a)(1) of the Securities Exchange Act of 1934 (15 U.S.C. 78u(a)(1)) is amended by striking “or a person associated with such a firm” and inserting “, a person associated with such a firm, or, as to any act, practice, or omission to act, while associated with such firm, a person formerly associated with such a firm”.

(8) SUPERVISORY PERSONNEL OF AN AUDIT FIRM.—Section 105(c)(6) of the Sarbanes-Oxley Act of 2002 (15 U.S.C. 7215(c)(6)) is amended—

(A) in subparagraph (A), by striking “the supervisory personnel” and inserting “any person who is, or at the time of the alleged failure reasonably to supervise was, a supervisory person”;

(B) in subparagraph (B)—

(i) by striking “No associated person” and inserting “No current or former supervisory person”;

(ii) by striking “any other person” and inserting “any associated person”.

(9) MEMBER OF THE PUBLIC COMPANY ACCOUNTING OVERSIGHT BOARD.—Section 107(d)(3) of the Sarbanes-Oxley Act of 2002 (15 U.S.C. 7217(d)(3)) is amended by striking “any member” and inserting “any person who is, or at the time of the alleged misconduct was, a member”.

(d) EXTRATERRITORIAL JURISDICTION OF THE ANTIFRAUD PROVISIONS OF THE FEDERAL SECURITIES LAWS.—

(1) UNDER THE SECURITIES ACT OF 1933.—Section 22 of the Securities Act of 1933 (15 U.S.C. 77v(a)) is amended by adding at the end the following new subsection:

“(c) EXTRATERRITORIAL JURISDICTION.—The district courts of the United States and the United States courts of any Territory shall have jurisdiction of an action or proceeding brought or instituted by the Commission or the United States alleging a violation of section 17(a) involving—

“(1) conduct within the United States that constitutes significant steps in furtherance of the violation, even if the securities transaction occurs outside the United States and involves only foreign investors; or

“(2) conduct occurring outside the United States that has a foreseeable substantial effect within the United States.”.

(2) UNDER THE SECURITIES EXCHANGE ACT OF 1934.—Section 27 of the Securities Exchange Act of 1934 (15 U.S.C. 78aa) is amended—

(A) by striking “The district” and inserting the following:

“(a) IN GENERAL.—The district”;

(B) by adding at the end the following new subsection:

“(b) EXTRATERRITORIAL JURISDICTION.—The district courts of the United States and the United States courts of any Territory shall have jurisdiction of an action or proceeding brought or instituted by the Commission or the United States alleging a violation of the antifraud provisions of this title involving—

“(1) conduct within the United States that constitutes significant steps in furtherance of the violation, even if the securities transaction occurs outside the United States and involves only foreign investors; or

“(2) conduct occurring outside the United States that has a foreseeable substantial effect within the United States.”.

(3) UNDER THE INVESTMENT ADVISERS ACT OF 1940.—Section 214 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-14) is amended—

(A) by striking “The district” and inserting the following:

“(a) IN GENERAL.—The district”;

(B) by adding at the end the following new subsection:

“(b) EXTRATERRITORIAL JURISDICTION.—The district courts of the United States and the United States courts of any Territory shall have jurisdiction of an action or proceeding brought or instituted by the Commission or the United States alleging a violation of section 206 involving—

“(1) conduct within the United States that constitutes significant steps in furtherance of the violation, even if the violation is committed by a foreign adviser and involves only foreign investors; or

“(2) conduct occurring outside the United States that has a foreseeable substantial effect within the United States.”.

(e) CONTROL PERSON LIABILITY UNDER THE SECURITIES EXCHANGE ACT OF 1934.—Section 20(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78t(a)) is amended by inserting after “controlled person is liable” the following: “(including to the Commission in any action brought under paragraph (1) or (3) of section 21(d))”.

(f) AIDING AND ABETTING UNDER THE SECURITIES LAWS.—

(1) UNDER THE SECURITIES ACT OF 1933.—Section 15 of the Securities Act of 1933 (15 U.S.C. 77o) is amended—

(A) by striking “Every person who” and inserting “(a) CONTROLLING PERSONS.—Every person who”;

(B) by adding at the end the following:

“(b) PROSECUTION OF PERSONS WHO AID AND ABET VIOLATIONS.—For purposes of any action brought by the Commission under subparagraph (b) or (d) of section 20, any person

that knowingly or recklessly provides substantial assistance to another person in violation of a provision of this Act, or of any rule or regulation issued under this Act, shall be deemed to be in violation of such provision to the same extent as the person to whom such assistance is provided.”.

(2) UNDER THE INVESTMENT COMPANY ACT OF 1940.—Section 48 of the Investment Company Act of 1940 (15 U.S.C. 80a-48) is amended by redesignating subsection (b) as subsection (c) and inserting after subsection (a) the following:

“(b) For purposes of any action brought by the Commission under subsection (d) or (e) of section 42, any person that knowingly or recklessly provides substantial assistance to another person in violation of a provision of this Act, or of any rule or regulation issued under this Act, shall be deemed to be in violation of such provision to the same extent as the person to whom such assistance is provided.”.

(3) UNDER THE INVESTMENT ADVISERS ACT.—Section 209 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-9) is amended by inserting at the end the following new subsection:

“(f) AIDING AND ABETTING.—For purposes of any action brought by the Commission under subsection (e), any person that knowingly or recklessly has aided, abetted, counseled, commanded, induced, or procured a violation of any provision of this Act, or of any rule, regulation, or order hereunder, shall be deemed to be in violation of such provision, rule, regulation, or order to the same extent as the person that committed such violation.”.

(4) UNDER THE SECURITIES EXCHANGE ACT OF 1934.—Section 20(e) of the Securities Exchange Act of 1934 (15 U.S.C. 78t(e)) is amended by inserting “or recklessly” after “knowingly”.

#### SEC. 993. ADDRESSING ISSUES REVEALED BY THE MADOFF FRAUD.

(a) REVISION TO RECORDKEEPING RULE.—

(1) INVESTMENT COMPANY ACT OF 1940 AMENDMENTS.—Section 31 of the Investment Company Act of 1940 (15 U.S.C. 80a-30) is amended—

(A) in subsection (a)(1), by adding at the end the following: “Each person having custody or use of the securities, deposits, or credits of a registered investment company shall maintain and preserve all records that relate to the custody or use by such person of the securities, deposits, or credits of the registered investment company for such period or periods as the Commission, by rule or regulation, may prescribe, as necessary or appropriate in the public interest or for the protection of investors.”; and

(B) in subsection (b), by adding at the end the following:

“(4) RECORDS OF PERSONS WITH CUSTODY OR USE.—

“(A) IN GENERAL.—Records of persons having custody or use of the securities, deposits, or credits of a registered investment company that relate to such custody or use, are subject at any time, or from time to time, to such reasonable periodic, special, or other examinations and other information and document requests by representatives of the Commission, as the Commission deems necessary or appropriate in the public interest or for the protection of investors.

“(B) CERTAIN PERSONS SUBJECT TO OTHER REGULATION.—Any person that is subject to regulation and examination by a Federal financial institution regulatory agency (as such term is defined under section 212(c)(2) of title 18, United States Code) may satisfy any examination request, information request, or document request described under subparagraph (A), by providing to the Commission a detailed listing, in writing, of the securities, deposits, or credits of the registered invest-

ment company within the custody or use of such person.”.

(2) INVESTMENT ADVISERS ACT OF 1940 AMENDMENT.—Section 204 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-4) is amended by adding at the end the following new subsection:

“(d) RECORDS OF PERSONS WITH CUSTODY OR USE.—

“(1) IN GENERAL.—Records of persons having custody or use of the securities, deposits, or credits of a client, that relate to such custody or use, are subject at any time, or from time to time, to such reasonable periodic, special, or other examinations and other information and document requests by representatives of the Commission, as the Commission deems necessary or appropriate in the public interest or for the protection of investors.

“(2) CERTAIN PERSONS SUBJECT TO OTHER REGULATION.—Any person that is subject to regulation and examination by a Federal financial institution regulatory agency (as such term is defined under section 212(c)(2) of title 18, United States Code) may satisfy any examination request, information request, or document request described under paragraph (1), by providing the Commission with a detailed listing, in writing, of the securities, deposits, or credits of the client within the custody or use of such person.”.

(b) STREAMLINED HIRING AUTHORITY FOR MARKET SPECIALISTS.—

(1) APPOINTMENT AUTHORITY.—Section 3114 of title 5, United States Code, is amended by striking the section heading and all that follows through the end of subsection (a) and inserting the following:

#### “§ 3114. Appointment of candidates to certain positions in the competitive service by the Securities and Exchange Commission

“(a) APPLICABILITY.—This section applies with respect to any position of accountant, economist, and securities compliance examiner at the Commission that is in the competitive service, and any position at the Commission in the competitive service that requires specialized knowledge of financial and capital market formation or regulation, financial market structures or surveillance, or information technology.”.

(2) CLERICAL AMENDMENT.—The table of sections for chapter 31 of title 5, United States Code, is amended by striking the item relating to section 3114 and inserting the following:

“3114. Appointment of candidates to positions in the competitive service by the Securities and Exchange Commission.”.

(3) PAY AUTHORITY.—The Commission may set the rate of pay for experts and consultants appointed under the authority of section 3109 of title 5, United States Code, in the same manner in which it sets the rate of pay for employees of the Commission.

(c) SIPC REFORMS.—

(1) REMOVING THE DISTINCTION BETWEEN CLAIMS FOR CASH AND CLAIMS FOR SECURITIES.—The Securities Investor Protection Act of 1970 (15 U.S.C. 78aaa et seq.) is amended—

(A) in section 8(e)(4)(B) (15 U.S.C. 78fff-2(e)(4)(B)), by striking “for cash or securities”;

(B) in section 9(a) (15 U.S.C. 78fff-3(a))—

(i) by striking paragraph (1); and

(ii) by redesignating paragraphs (2) through (5) as paragraphs (1) through (4), respectively; and

(C) in section 16(2)(B) (15 U.S.C. 78lll(2)(B)), by striking “for cash or securities”.

(2) LIQUIDATION OF A CARRYING BROKER-DEALER.—Section 5(a)(3) of the Securities Investor Protection Act of 1970 (15 U.S.C. 78eee(a)(3)) is amended—

(A) by striking the undesignated matter following subparagraph (B);

(B) in subparagraph (A), by striking “any member of SIPC” and inserting “the member”;

(C) in subparagraph (B), by striking the comma at the end and inserting a period;

(D) in the matter preceding subparagraph (A), by striking “If SIPC” and inserting the following:

“(A) IN GENERAL.—SIPC may, upon notice to a member of SIPC, file an application for a protective decree with any court of competent jurisdiction specified in section 21(e) or 27 of the Securities Exchange Act of 1934, except that no such application shall be filed with respect to a member, the only customers of which are persons whose claims could not be satisfied by SIPC advances pursuant to section 9, if SIPC”; and

(E) by adding at the end the following:

“(B) CONSENT REQUIRED.—No member of SIPC that has a customer may enter into an insolvency, receivership, or bankruptcy proceeding, under Federal or State law, without the specific consent of SIPC.”.

#### SEC. 994. ENHANCED ABILITY OF COMMISSION TO OBTAIN NEEDED INFORMATION.

(a) INVESTMENT COMPANY EXAMINATION.—Section 31(b)(1) of the Investment Company Act of 1940 (15 U.S.C. 80a-30(b)(1)) is amended to read as follows:

“(1) IN GENERAL.—The following records shall be subject, at any time, or from time to time, to such reasonable periodic, special, or other examinations by representatives of the Commission as the Commission deems necessary or appropriate in the public interest or for the protection of investors:

“(A) All records of a registered investment company.

“(B) All records of an underwriter, broker, dealer, or investment adviser that is a majority-owned subsidiary of a registered investment company.

“(C) All records required to be maintained and preserved by an investment adviser that is not a majority-owned subsidiary of a registered investment company.

“(D) All records required to be maintained and preserved by a depositor of a registered investment company.

“(E) All records required to be maintained and preserved by a principal underwriter for a registered investment company (other than a closed-end company).”.

(b) EXPANDED ACCESS TO GRAND JURY INFORMATION.—Chapter 215 of title 18, United States Code, is amended by adding at the end the following:

#### “§ 3323. Access to grand jury information

“(a) DISCLOSURE.—

“(1) IN GENERAL.—Upon motion of an attorney for the government, a court may direct disclosure of matters occurring before a grand jury during an investigation of conduct that may constitute a violation of any provision of the securities laws to the Securities and Exchange Commission for use in relation to any matter within the jurisdiction of the Commission.

“(2) SUBSTANTIAL NEED REQUIRED.—A court may issue an order under paragraph (1) only upon a finding of a substantial need in the public interest.

“(b) USE OF MATTER.—A person to whom a matter has been disclosed under this section shall not use such matter, other than for the purpose for which such disclosure was authorized.

“(c) DEFINITIONS.—As used in this section—

“(1) the terms ‘attorney for the government’ and ‘grand jury information’ have the meanings given to those terms in section 3322 of title 18, United States Code; and

“(2) the term ‘securities laws’ has the same meaning as in section 3(a)(47) of the Securities Exchange Act of 1934.”.

(c) ENHANCED AUTHORITY OF THE SECURITIES AND EXCHANGE COMMISSION TO CONDUCT SURVEILLANCE AND RISK ASSESSMENT.—

(1) SECURITIES EXCHANGE ACT OF 1934.—Section 17(b) of the Securities Exchange Act of 1934 (15 U.S.C. 78q(b)) is amended by adding at the end the following:

“(5) SURVEILLANCE AND RISK ASSESSMENT.—All persons described in subsection (a) are subject, at any time, or from time to time, to such reasonable periodic, special, or other information and document requests by representatives of the Commission as the Commission, by rule or order, deems necessary or appropriate to conduct surveillance or risk assessments of the securities markets, persons registered with the Commission under this title, or otherwise in furtherance of the purposes of this title.”

(2) INVESTMENT COMPANY ACT OF 1940.—Section 31(b) of the Investment Company Act of 1940 (15 U.S.C. 80a-30(b)) is amended by adding at the end the following:

“(5) SURVEILLANCE AND RISK ASSESSMENT.—All persons described in subsection (a) are subject at any time, or from time to time, to such reasonable periodic, special, or other information and document requests by representatives of the Commission as the Commission, by rule or order, deems necessary or appropriate to conduct surveillance or risk assessments of the securities markets, persons registered with the Commission under this title, or otherwise in furtherance of the purposes of this title.”

(3) DOCUMENT REQUESTS.—Section 204 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-4) is amended by adding at the end the following:

“(e) SURVEILLANCE AND RISK ASSESSMENT.—All persons described in subsection (a) are subject at any time, or from time to time, to such reasonable periodic, special, or other information and document requests by representatives of the Commission as the Commission, by rule or order, deems necessary or appropriate to conduct surveillance or risk assessments of the securities markets, persons registered with the Commission under this title, or otherwise in furtherance of the purposes of this title.”

(d) PROTECTING CONFIDENTIALITY OF MATERIALS SUBMITTED TO THE COMMISSION.—

(1) SECURITIES EXCHANGE ACT OF 1934.—Section 24 of the Securities Exchange Act of 1934 (15 U.S.C. 78x) is amended—

(A) in subsection (d), by striking “subsection (e)” and inserting “subsection (f)”;

(B) by redesignating subsection (e) as subsection (f); and

(C) by inserting after subsection (d) the following:

“(e) RECORDS OBTAINED FROM REGISTERED PERSONS.—

“(1) IN GENERAL.—Except as provided in subsection (f), the Commission shall not be compelled to disclose records or information obtained pursuant to section 17(b), or records or information based upon or derived from such records or information, if such records or information have been obtained by the Commission for use in furtherance of the purposes of this title, including surveillance, risk assessments, or other regulatory and oversight activities.

“(2) TREATMENT OF INFORMATION.—For purposes of section 552 of title 5, United States Code, this subsection shall be considered a statute described in subsection (b)(3)(B) of such section 552. Collection of information pursuant to section 17 shall be an administrative action involving an agency against specific individuals or agencies pursuant to section 3518(c)(1) of title 44, United States Code.”

(2) INVESTMENT COMPANY ACT OF 1940.—Section 31 of the Investment Company Act of 1940 (15 U.S.C. 80a-30) is amended—

(A) by striking subsection (c) and inserting the following:

“(c) LIMITATIONS ON DISCLOSURE BY COMMISSION.—Notwithstanding any other provision of law, the Commission shall not be compelled to disclose any records or information provided to the Commission under this section, or records or information based upon or derived from such records or information, if such records or information have been obtained by the Commission for use in furtherance of the purposes of this title, including surveillance, risk assessments, or other regulatory and oversight activities. Nothing in this subsection authorizes the Commission to withhold information from the Congress or prevent the Commission from complying with a request for information from any other Federal department or agency requesting the information for purposes within the scope of jurisdiction of that department or agency, or complying with an order of a court of the United States in an action brought by the United States or the Commission. For purposes of section 552 of title 5, United States Code, this section shall be considered a statute described in subsection (b)(3)(B) of such section 552. Collection of information pursuant to section 31 shall be an administrative action involving an agency against specific individuals or agencies pursuant to section 3518(c)(1) of title 44, United States Code.”

(B) by striking subsection (d); and

(C) by redesignating subsections (e) and (f) as subsections (d) and (e), respectively.

(3) INVESTMENT ADVISERS ACT OF 1940.—Section 210 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-10) is amended by adding at the end the following:

“(d) LIMITATIONS ON DISCLOSURE BY THE COMMISSION.—Notwithstanding any other provision of law, the Commission shall not be compelled to disclose any records or information provided to the Commission under this section, or records or information based upon or derived from such records or information, if such records or information have been obtained by the Commission for use in furtherance of the purposes of this title, including surveillance, risk assessments, or other regulatory and oversight activities. Nothing in this subsection authorizes the Commission to withhold information from the Congress or prevent the Commission from complying with a request for information from any other Federal department or agency requesting the information for purposes within the scope of jurisdiction of that department or agency, or complying with an order of a court of the United States in an action brought by the United States or the Commission. For purposes of section 552 of title 5, United States Code, this section shall be considered a statute described in subsection (b)(3)(B) of such section 552. Collection of information pursuant to section 31 shall be an administrative action involving an agency against specific individuals or agencies pursuant to section 3518(c)(1) of title 44, United States Code.”

(e) EXPANSION OF AUDIT INFORMATION TO BE PRODUCED AND EXCHANGED.—Section 106 of the Sarbanes-Oxley Act of 2002 (15 U.S.C. 7216) is amended—

(1) by striking subsection (b) and inserting the following:

“(b) PRODUCTION OF DOCUMENTS.—

“(1) PRODUCTION BY FOREIGN FIRMS.—If a foreign public accounting firm performs material services upon which a registered public accounting firm relies in the conduct of an audit or interim review, or issues an audit report, performs audit work, or conducts interim reviews, the foreign public accounting firm shall—

“(A) produce the audit work papers of the foreign public accounting firm and all other

documents of the firm related to any such audit work or interim review to the Commission or the Board, upon the request of the Commission or the Board; and

“(B) be subject to the jurisdiction of the courts of the United States for purposes of enforcement of any request for such documents.

“(2) OTHER PRODUCTION.—Any registered public accounting firm that relies, in whole or in part, on the work of a foreign public accounting firm in issuing an audit report, performing audit work, or conducting an interim review, shall—

“(A) produce the audit work papers of the foreign public accounting firm and all other documents related to any such work in response to a request for production by the Commission or the Board; and

“(B) secure the agreement of any foreign public accounting firm to such production, as a condition of the reliance by the registered public accounting firm on the work of that foreign public accounting firm.”

(2) by redesignating subsection (d) as subsection (g); and

(3) by inserting after subsection (c) the following:

“(d) SERVICE OF REQUESTS OR PROCESS.—

“(1) IN GENERAL.—Any foreign public accounting firm that performs work for a domestic registered public accounting firm shall furnish to the domestic registered public accounting firm a written irrevocable consent and power of attorney that designates the domestic registered public accounting firm as an agent upon whom may be served any request by the Commission or the Board under this section and any process, pleadings, or other papers in any action brought to enforce this section.

“(2) SPECIFIC AUDIT WORK.—Any foreign public accounting firm that performs material services upon which a registered public accounting firm relies in the conduct of an audit or interim review, or issues an audit report, performs audit work, or performs interim reviews, shall designate to the Commission or the Board an agent in the United States upon whom may be served any request by the Commission or the Board under this section and any process, pleading, or other papers in any action brought to enforce this section.

“(e) SANCTIONS.—A willful refusal to comply, in whole or in part, with any request by the Commission or the Board under this section, shall be deemed a violation of this Act.

“(f) OTHER MEANS OF SATISFYING PRODUCTION OBLIGATIONS.—Notwithstanding any other provisions of this section, the staff of the Commission or the Board may allow a foreign public accounting firm that is subject to this section to meet production obligations under this section through alternate means, such as through foreign counterparts of the Commission or the Board.”

(f) SHARING PRIVILEGED INFORMATION WITH OTHER AUTHORITIES.—Section 24 of the Securities Exchange Act of 1934 (15 U.S.C. 78x) is amended—

(1) in subsection (d), as amended by subsection (d)(1)(A), by striking “subsection (f)” and inserting “subsection (g)”;

(2) in subsection (e), as added by subsection (d)(1)(C), by striking “subsection (f)” and inserting “subsection (g)”;

(3) by redesignating subsection (f) as subsection (g); and

(4) by inserting after subsection (e) the following:

“(f) SHARING PRIVILEGED INFORMATION WITH OTHER AUTHORITIES.—

“(1) PRIVILEGED INFORMATION PROVIDED BY THE COMMISSION.—The Commission shall not be deemed to have waived any privilege applicable to any information by transferring

that information to or permitting that information to be used by—

“(A) any agency (as defined in section 6 of title 18, United States Code);

“(B) the Public Company Accounting Oversight Board;

“(C) any self-regulatory organization;

“(D) any foreign securities authority;

“(E) any foreign law enforcement authority; or

“(F) any State securities or law enforcement authority.

“(2) NONDISCLOSURE OF PRIVILEGED INFORMATION PROVIDED TO THE COMMISSION.—The Commission shall not be compelled to disclose privileged information obtained from any foreign securities authority, or foreign law enforcement authority, if the authority has in good faith determined and represented to the Commission that the information is privileged.

“(3) NONWAIVER OF PRIVILEGED INFORMATION PROVIDED TO THE COMMISSION.—

“(A) IN GENERAL.—Federal agencies, State securities and law enforcement authorities, self-regulatory organizations, and the Public Company Accounting Oversight Board shall not be deemed to have waived any privilege applicable to any information by transferring that information to or permitting that information to be used by the Commission.

“(B) EXCEPTION.—The provisions of subparagraph (A) shall not apply to a self-regulatory organization or the Public Company Accounting Oversight Board with respect to information used by the Commission in an action against such organization.

“(4) DEFINITIONS.—For purposes of this subsection—

“(A) the term ‘privilege’ includes any work-product privilege, attorney-client privilege, governmental privilege, or other privilege recognized under Federal, State, or foreign law;

“(B) the term ‘foreign law enforcement authority’ means any foreign authority that is empowered under foreign law to detect, investigate or prosecute potential violations of law; and

“(C) the term ‘State securities or law enforcement authority’ means the authority of any State or territory that is empowered under State or territory law to detect, investigate, or prosecute potential violations of law.”

(g) CONFORMING AMENDMENT WITH RESPECT TO REGISTRATION.—Section 102(b)(3)(A) of the Sarbanes-Oxley Act of 2002 (15 U.S.C. 7212(b)(3)(A)) is amended by striking “by the Board” and inserting “by the Commission or the Board”.

#### SEC. 995. MODERNIZATION OF INVESTOR PROTECTIONS.

(a) BENEFICIAL OWNERSHIP AND SHORT-SWING PROFIT REPORTING.—

(1) BENEFICIAL OWNERSHIP REPORTING.—Section 13 of the Securities Exchange Act of 1934 (15 U.S.C. 78m) is amended—

(A) in subsection (d)—

(i) in paragraph (1)—

(I) by inserting after “within ten days after such acquisition,” the following: “or within such shorter period as the Commission may establish, by rule.”; and

(II) by striking “send to the issuer of the security at its principal executive office, by registered or certified mail, send to each exchange on which the security is traded, and”; and

(ii) in paragraph (2)—

(I) by striking “in the statements to the issuer and the exchange, and”; and

(II) by striking “shall be transmitted to the issuer and the exchange and”; and

(B) in subsection (g)—

(i) in paragraph (1), by striking “shall send to the issuer of the security and”; and

(ii) in paragraph (2)—

(I) by striking “sent to the issuer and”; and

(II) by striking “shall be transmitted to the issuer and”.

(2) SHORT-SWING PROFIT REPORTING.—Section 16(a) of the Securities Exchange Act of 1934 (15 U.S.C. 78p(a)) is amended—

(A) in paragraph (1), by striking “(and, if such security is registered on a national securities exchange, also with the exchange)”; and

(B) in paragraph (2)(B), by inserting after “officer” the following: “, or within such shorter period as the Commission may establish, by rule”.

(b) ENHANCED APPLICATION OF ANTIFRAUD PROVISIONS.—The Securities Exchange Act of 1934 (15 U.S.C. 78a et seq.) is amended—

(1) in section 9—

(A) by striking “registered on a national securities exchange” each place that term appears and inserting “other than a government security”;

(B) in subsection (b), by striking “by use of any facility of a national securities exchange.”; and

(C) in subsection (c), by inserting after “unlawful for any” the following: “broker, dealer, or”; and

(2) in section 10(a)(1), by striking “registered on a national securities exchange” and inserting “other than a government security”; and

(3) in section 15(c)(1)(A), by striking “otherwise than on a national securities exchange of which it is a member”.

(c) DEFINITION OF “INTERESTED PERSON”.—Section 2(a)(19)(A) of the Investment Company Act of 1940 (15 U.S.C. 80a-2(a)(19)(A)) is amended—

(1) in clause (vii), by striking the colon at the end and inserting a comma;

(2) by inserting before “Provided,” the following:

“(viii) any natural person who is a member of a class of persons who the Commission, by rule or regulation, determines are unlikely to exercise an appropriate degree of independence as a result of—

(I) a material business or professional relationship with such company or any affiliated person of such company; or

(II) a close familial relationship with any natural person who is an affiliated person of such company.”; and

(3) in clause (vii), by striking “two” and inserting “5”.

(d) LOST AND STOLEN SECURITIES.—Section 17(f)(1) of the Securities Exchange Act of 1934 (15 U.S.C. 78q(f)(1)) is amended—

(1) in subparagraph (A), by striking “missing, lost, counterfeit, or stolen securities” and inserting “securities that are missing, lost, counterfeit, stolen, cancelled, or any other category of securities as the Commission, by rule, may prescribe”; and

(2) in subparagraph (B), by striking “or stolen” and inserting “stolen, cancelled, or reported in such other manner as the Commission, by rule, may prescribe”.

(e) FINGERPRINTING.—Section 17(f)(2) of the Securities Exchange Act of 1934 (15 U.S.C. 78q(f)(2)) is amended—

(1) in the first sentence, by striking “and registered clearing agency,” and inserting “registered clearing agency, registered securities information processor, national securities exchange, and national securities association”; and

(2) in the second sentence, by striking “or clearing agency,” and inserting “clearing agency, securities information processor, national securities exchange, or national securities association.”

#### SEC. 996. COMMISSION ORGANIZATIONAL STUDY AND REFORM.

(a) STUDY REQUIRED.—

(1) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act, the Securities and Exchange Commission (in this section referred to as the “Commission”) shall hire an independent consultant of high caliber who has expertise in organizational restructuring and the operations of capital markets to examine the internal operations, structure, funding, and the need for comprehensive reform of the Commission, as well as the relationship of the Commission with and the reliance by the Commission on self-regulatory organizations and other entities relevant to the regulation of securities and the protection of securities investors that are under the oversight of the Commission.

(2) SPECIFIC AREAS FOR STUDY.—The study required under paragraph (1) shall, at a minimum, include the study of—

(A) the possible elimination of unnecessary or redundant units at the Commission;

(B) improving communications between offices and divisions of the Commission;

(C) the need to put in place a clear chain-of-command structure, particularly for enforcement examinations and compliance inspections;

(D) the effect of high-frequency trading and other technological advances on the market and what the Commission requires to monitor the effect of such trading and advances on the market;

(E) the hiring authorities, workplace policies, and personal practices of the Commission, including—

(i) whether there is a need to further streamline hiring authorities for those who are not lawyers, accountants, compliance examiners, or economists;

(ii) whether there is a need for further pay reforms;

(iii) the diversity of skill sets of Commission employees and whether the present skill set diversity efficiently and effectively fosters the mission of the Commission of investor protection; and

(iv) the application of civil service laws by the Commission;

(F) whether the oversight by the Commission of, and reliance by the Commission on, self-regulatory organizations promotes efficient and effective governance for the securities markets; and

(G) whether adjusting the reliance by the Commission on self-regulatory organizations is necessary to promote more efficient and effective governance for the securities markets.

(b) CONSULTANT REPORT.—Not later than 150 days after the independent consultant is retained under subsection (a), the independent consultant shall submit a report to the Commission and to Congress containing—

(1) a detailed description of any findings and conclusions made while carrying out the study required under subsection (a)(1); and

(2) recommendations for legislative, regulatory, or administrative action that the independent consultant determines appropriate to enable the Commission and other entities on which the independent consultant reports to perform the missions of the Commission, whether mandated by statute or otherwise.

(c) COMMISSION REPORT.—Not later than 6 months after the date on which the consultant submits the report under subsection (b), and every 6 months thereafter during the 2-year period following the date on which the consultant submits the report under subsection (b), the Commission shall submit a report to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the

House of Representatives describing the implementation by the Commission of the regulatory and administrative recommendations contained in the report of the independent consultant under subsection (b).

**SEC. 997. MUNICIPAL SECURITIES RULEMAKING BOARD.**

Section 975(b)(1) of this Act is amended by striking subparagraph (B) and inserting the following:

“(B) by striking the second sentence and inserting the following “The members of the Board shall serve as members for a term of 3 years or for such other terms as specified by rules of the Board pursuant to paragraph (2)(B), and shall consist of (A) 8 independent individuals, at least 1 of whom shall be representative of institutional or retail investors in municipal securities, at least 1 of whom shall be representative of municipal entities, and at least 1 of whom shall be a member of the public with knowledge of or experience in the municipal industry (which members are hereinafter referred to as “public representatives”); and (B) 7 individuals who are associated with a broker, dealer, municipal securities dealer, or municipal advisor, including at least 1 individual who is associated with and representative of brokers, dealers, or municipal securities dealers that are not banks or subsidiaries or departments or divisions of banks (which members are hereinafter referred to as “broker-dealer representatives”), at least 1 individual who is associated with and representative of municipal securities dealers which are banks or subsidiaries or departments or divisions of banks (which members are hereinafter referred to as “bank representatives”), and at least 1 individual who is associated with a municipal advisor (which member is hereinafter referred to as the “advisor representative”).”

**SA 3855.** Mr. REED submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1055, after line 22, add the following:

(C) LIABILITY FOR SALE OF SECURITIES.—Section 12 of the Securities Act of 1933 (15 U.S.C. 77l) is amended—

(1) in subsection (a)(2)—

(A) by inserting after “subsection (a) thereof” the following: “, and whether or not exempted by the provisions of section 4”;

(B) by inserting after “prospectus” the following: “, other offering document.”;

(2) in subsection (b), by inserting after “prospectus” the following: “, other offering document.”.

**SA 3856.** Mr. REED submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by end-

ing bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1055, after line 22, add the following:

(C) AUTHORITY TO IMPOSE CONDITIONS ON THE AVAILABILITY OF CERTAIN EXEMPTIONS.—

(1) AUTHORITY ESTABLISHED.—Section 4 of the Securities Act of 1933 (15 U.S.C. 77d) is amended—

(A) by striking “The provisions of section 5” and inserting the following:

“(a) IN GENERAL.—The provisions of section 5”;

(B) by adding at the end the following:

“(b) AUTHORITY TO IMPOSE CONDITIONS.—The Commission may, by rules and regulations, condition the availability of any of the exemptions under subsection (a) on such disclosure, filing, or other requirements as the Commission may prescribe as necessary or appropriate in the public interest or for the protection of investors.”.

(2) CONFORMING AMENDMENTS.—

(A) SECURITIES ACT OF 1933.—The Securities Act of 1933 (15 U.S.C. 77a et seq.) is amended—

(i) in section 16(a)(3) (15 U.S.C. 77p(a)(3)) is amended by striking “section 4(2)” and inserting “section 4(a)(2)”;

(ii) in section 18(b)(4) (15 U.S.C. 77r(b)(4))—

(I) in subparagraph (A), by striking “section 4” and inserting “section 4(a)”;

(II) in subparagraph (B), by striking “section 4(4)” and inserting “section 4(a)(4)”;

(III) in subparagraph (D), by striking “section 4(2)” each place that term appears and inserting “section 4(a)(2)”.

(B) SECURITIES EXCHANGE ACT OF 1934.—The Securities Exchange Act of 1934 (15 U.S.C. 78a et seq.) is amended—

(i) in section 15A(j) (15 U.S.C. 78o-3(j)), by striking “4(2), or 4(6)” and inserting “4(a)(2), or 4(a)(6)”;

(ii) in section 28(f)(5)(E) (15 U.S.C. 778bb(f)) by striking “section 4(2)” and inserting “section 4(a)(2)”.

(C) REVISED STATUTES.—Section 5136 of the Revised Statutes (12 U.S.C. 24) is amended, in the seventh paragraph, by striking “section 4(5) of the Securities Act of 1933 (15 U.S.C. 77d(5))” and inserting “section 4(a)(5) of the Securities Act of 1933”.

(D) HOME OWNERS’ LOAN ACT.—Section 5(c)(1)(R)(i) of the Home Owners’ Loan Act (12 U.S.C. 1464(c)(1)(R)(i)) by striking “section 4(5)” and inserting “section 4(a)(5)”.

(E) FEDERAL CREDIT UNION ACT.—Section 107(15)(A) of the Federal Credit Union Act (12 U.S.C. 1757(15)(A)) is amended by striking “section 4(5) of the Securities Act of 1933 (15 U.S.C. 77d(5))” and inserting “section 4(a)(5) of the Securities Act of 1933”.

(F) SECONDARY MORTGAGE MARKET ENHANCEMENT ACT OF 1984.—Section 106(a)(1) of the Secondary Mortgage Market Enhancement Act of 1984 (15 U.S.C. 77r-1(a)(1)) is amended by striking “section 4(5)” each place that term appears and inserting “section 4(a)(5)”.

**SA 3857.** Mr. REED submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services prac-

tices, and for other purposes; which was ordered to lie on the table; as follows:

Page 1268, strike line 24 and all that follows through page 1270, line 10, and insert the following:

(C) EXAMINATIONS.—

(1) IN GENERAL.—The prudential regulator shall, on a periodic basis, examine, or require reports from, each institution referred to in subsection (a) for purposes of ensuring and enforcing compliance with the requirements of Federal consumer financial law.

(2) BUREAU ROLE IN SUPERVISION.—

(A) AGENCY RESPONSIBILITIES.—The prudential regulator shall provide all reports, records, and documentation related to the examination process to the Bureau on a timely and ongoing basis.

(B) BUREAU INVOLVEMENT.—The Bureau may, at its discretion, include an examiner on any examination conducted under paragraph (1). The prudential regulator shall involve such Bureau examiner in the entire examination process, including setting the scope of an examination, participating in the examination, and providing input on the examination report, matters requiring attention and examination ratings.

(d) ENFORCEMENT.—

(1) IN GENERAL.—Notwithstanding any other provision of this title, the prudential regulator shall have primary authority to enforce compliance with any Federal consumer financial law by institutions referred to in subsection (a) of any of the consumer financial laws.

(2) COORDINATION WITH PRUDENTIAL REGULATOR.—

(A) REFERRAL.—

(i) IN GENERAL.—When the Bureau has reason to believe that an institution described in subsection (a) has engaged in a material violation of a Federal consumer financial law, the Bureau may recommend in writing to the appropriate agency that the appropriate agency initiate an enforcement proceeding to the extent the appropriate agency is authorized by that Federal law or by this title.

(ii) EXPLANATION.—Any recommendation under clause (i) shall be accompanied by a written explanation of the concerns giving rise to the recommendation.

(B) BACKSTOP ENFORCEMENT AUTHORITY OF THE BUREAU.—If the appropriate agency does not, before the end of the 120-day period beginning on the date on which the appropriate agency receives a recommendation under subparagraph (A), initiate an enforcement proceeding, the Bureau may initiate an enforcement proceeding as permitted by Federal law.

**SA 3858.** Mr. REED (for himself and Mr. AKAKA) submitted an amendment intended to be proposed to amendment SA 3739 proposed by Mr. REID (for Mr. DODD (for himself and Mrs. LINCOLN)) to the bill S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

On page 1243, strike line 15, and all that follows through page 1248, line 18.

**SA 3859.** Mr. REED submitted an amendment intended to be proposed by him to the bill S. 3217, to promote the

financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, and for other purposes; which was ordered to lie on the table; as follows:

Strike section 1044 and insert the following:

**SEC. 1044. STATE LAW PREEMPTION STANDARDS FOR NATIONAL BANKS AND SUBSIDIARIES CLARIFIED.**

(a) IN GENERAL.—Chapter One of title LXII of the Revised Statutes of the United States (12 U.S.C. 21 et seq.) is amended by inserting after section 5136B the following new section:

**“SEC. 5136C. STATE LAW PREEMPTION STANDARDS FOR NATIONAL BANKS AND SUBSIDIARIES CLARIFIED.**

“(a) DEFINITIONS.—For purposes of this section—

“(1) the term ‘national bank’ includes—

“(A) any bank organized under the laws of the United States;

“(B) any affiliate of a national bank;

“(C) any subsidiary of a national bank; and

“(D) any Federal branch established in accordance with the International Banking Act of 1978;

“(2) the terms ‘affiliate’, ‘subsidiary’, ‘includes’, and ‘including’ have the same meanings as in section 3 of the Federal Deposit Insurance Act; and

“(3) the term ‘State consumer law’ means any law of a State that regulates the manner, content, or terms and conditions of any financial transaction (as may be authorized for national banks to engage in), or any account related thereto, with respect to a consumer.

“(b) STATE CONSUMER LAWS OF GENERAL APPLICATION.—Except as provided in subsection (c), and notwithstanding any other provision of Federal law, any consumer protection provision of a State consumer law of general application, shall apply to a national bank operating within the jurisdiction of that State, including any law relating to—

“(1) unfair or deceptive acts or practices;

“(2) consumer fraud; and

“(3) repossession, foreclosure, and debt collections.

“(c) EXCEPTIONS.—

“(1) IN GENERAL.—Subsection (b) shall not apply with respect to any State consumer law, if—

“(A) the State consumer law discriminates against national banks; or

“(B) the State consumer law is inconsistent with provisions of Federal law, other than this title, but only to the extent of the inconsistency (as determined in accordance with the provision of the other Federal law).

“(2) RULE OF CONSTRUCTION.—For purposes of paragraph (1), a State consumer law is not inconsistent with Federal law, if the protection that the State consumer law affords consumers is greater than the protection provided under Federal law, as determined by the Bureau of Consumer Financial Protection.

“(d) STATE BANKING LAWS ENACTED PURSUANT TO FEDERAL LAW.—

“(1) IN GENERAL.—Except as provided in paragraph (2), and notwithstanding any other provision of Federal law, any State consumer law shall apply to a national bank operating within the jurisdiction of that State, if such State consumer law—

“(A) is applicable to State banks; and

“(B) was enacted pursuant to or in accordance with, and is not inconsistent with, an Act of Congress, including the Gramm-Leach-Bliley Act, the Consumer Credit Pro-

tection Act, and the Real Estate Settlement Procedures Act of 1974, that explicitly or by implication, permits States to exceed or supplement the requirements of any comparable Federal law.

“(2) EXCEPTIONS.—

“(A) IN GENERAL.—Paragraph (1) shall not apply with respect to any State law, if—

“(i) the State consumer law discriminates against national banks; or

“(ii) the State consumer law is inconsistent with provisions of Federal law, other than this title, but only to the extent of the inconsistency (as determined in accordance with the provision of the other Federal law).

“(B) RULE OF CONSTRUCTION.—For purposes of subparagraph (A), a State consumer law is not inconsistent with Federal law, if the protection that the State consumer law affords consumers is greater than the protection provided under Federal law, as determined Bureau of Consumer Financial Protection.

“(e) NO NEGATIVE IMPLICATIONS FOR APPLICABILITY OF OTHER STATE LAWS.—No provision of this section shall be construed as altering or affecting the applicability to national banks of any State law which is not described in this section.

“(f) EFFECT OF TRANSFER OF TRANSACTION.—State consumer law applicable to a transaction at the inception of the transaction may not be preempted under Federal law solely because a national bank subsequently acquires the asset or instrument that is the subject of the transaction.

“(g) DENIAL OF PREEMPTION NOT A DEPRIVATION OF A CIVIL RIGHT.—The preemption of any provision of the law of any State with respect to any national bank shall not be treated as a right, privilege, or immunity for purposes of section 1979 of the Revised Statutes of the United States (42 U.S.C. 1983).”

(b) CLERICAL AMENDMENT.—The table of sections for chapter one of title LXII of the Revised Statutes of the United States is amended by inserting after the item relating to section 5136B the following new item:

“5136C. State law preemption standards for national banks and subsidiaries clarified.”

## NOTICE OF HEARING

### COMMITTEE ON ENERGY AND NATURAL RESOURCES

Mr. BINGAMAN. Mr. President, I would like to announce for the information of the Senate and the public that a hearing has been scheduled before the Senate Committee on Energy and Natural Resources. The hearing will be held on Tuesday, May 18, 2010, at 10 a.m., in room SD-366 of the Dirksen Senate Office Building in Washington, DC.

The purpose is to receive testimony from the Administration on issues related to offshore oil and gas exploration including the accident involving the Deepwater Horizon in the Gulf of Mexico.

Because of the limited time available for the hearing, witnesses may testify by invitation only. However, those wishing to submit written testimony for the hearing record should send it to the Committee on Energy and Natural Resources, United States Senate, Washington, DC 20510-6150, or by email to [Abigail\\_Campbell@energy.senate.gov](mailto:Abigail_Campbell@energy.senate.gov).

For further information, please contact Linda Lance at (202) 224-7556 or Abigail Campbell at (202) 224-1219.

## AUTHORITY FOR COMMITTEES TO MEET

### COMMITTEE ON HOMELAND SECURITY AND GOVERNMENTAL AFFAIRS

Mr. DURBIN. Mr. President, I ask unanimous consent that the Committee on Homeland Security and Governmental Affairs be authorized to meet during the session of the Senate on May 5, 2010, at 10 a.m., to conduct a hearing entitled “Terrorists and Guns: The Nature of the Threat and Proposed Reforms.”

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON THE JUDICIARY

Mr. DURBIN. Mr. President, I ask unanimous consent that the Committee on the Judiciary be authorized to meet during the session of the Senate, on May 5, 2010, at 10 a.m. in room SD-226 of the Dirksen Senate Office Building, to conduct a hearing entitled “The Increased Importance of the Violence Against Women Act in a Time of Economic Crisis.”

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON RULES AND ADMINISTRATION

Mr. DURBIN. Mr. President, I ask unanimous consent that the Committee on Rules and Administration be authorized to meet during the session of the Senate on May 5, 2010, at 10 a.m., to conduct a hearing entitled “Voting By Mail: An Examination of State and Local Experiences.”

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON VETERANS’ AFFAIRS

Mr. DURBIN. Mr. President, I ask unanimous consent that the Committee on Veterans’ Affairs be authorized to meet during the session of the Senate on May 5, 2010, to conduct a hearing entitled “TBI: Progress in Treating the Signature Wounds of the Current Conflicts.” The Committee will meet in room 418 of the Russell Senate Office Building beginning at 9:30 a.m.

The PRESIDING OFFICER. Without objection, it is so ordered.

### SUBCOMMITTEE ON CLEAN AIR AND NUCLEAR SAFETY

Mr. DURBIN. Mr. President, I ask unanimous consent that the Subcommittee on Clean Air and Nuclear Safety of the Committee on Environment and Public Works be authorized to meet during the session of the Senate on May 5, 2010, at 10 a.m. in room 406 of the Dirksen Office Building.

The PRESIDING OFFICER. Without objection, it is so ordered.

### SUBCOMMITTEE ON NATIONAL PARKS

Mr. DURBIN. Mr. President, I ask unanimous consent that the Subcommittee on National Parks be authorized to meet during the session of the Senate on May 5, 2010, at 2:30 p.m., in room SD-366 of the Dirksen Senate Office Building.

The PRESIDING OFFICER. Without objection, it is so ordered.

PRIVILEGES OF THE FLOOR  
 Mr. HARKIN. Mr. President, I ask unanimous consent that Theodore

Dirkx and Christina Blackcloud-Garcia of my staff be granted the privilege of the floor for the duration of today's proceedings.

The PRESIDING OFFICER. Without objection, it is so ordered.

FOREIGN TRAVEL FINANCIAL REPORTS

In accordance with the appropriate provisions of law, the Secretary of the Senate herewith submits the following reports for standing committees of the Senate, certain joint committees of the Congress, delegations and groups, and select and special committees of the Senate, relating to expenses incurred in the performance of authorized foreign travel:

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), COMMITTEE ON APPROPRIATIONS FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country                          | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|---|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|   |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Paul Grove: United States                 | Dollar           |                  |   |                  | 6,261.60                                |                  |   |                  | 6,261.60                                |
| Libya                                     | Dinar            |                  | 272.79                                  |                  |   |                  |   |                  | 272.79                                  |
| Germany                                   | Euro             |                  | 197.00                                  |                  |   |                  |   |                  | 197.00                                  |
| Carol Cribbs: United States               | Dollar           |                  |   |                  | 919.70                                  |                  | 72.00                                   |                  | 991.70                                  |
| Colombia                                  | Peso             |                  | 795.50                                  |                  |   |                  |   |                  | 795.50                                  |
| Howard Walgren: United States             | Dollar           |                  |   |                  | 919.70                                  |                  |   |                  | 919.70                                  |
| Colombia                                  | Peso             |                  | 795.50                                  |                  |   |                  | 151.00                                  |                  | 946.50                                  |
| Charles Kieffer: United States            | Dollar           |                  |   |                  | 919.70                                  |                  |   |                  | 919.70                                  |
| Colombia                                  | Peso             |                  | 795.50                                  |                  |   |                  | 211.00                                  |                  | 1,006.50                                |
| Howard Sutton: United States              | Dollar           |                  |   |                  | 9,382.00                                |                  |   |                  | 9,382.00                                |
| New Zealand                               | Dollar           |                  | 587.00                                  |                  |   |                  |   |                  | 587.00                                  |
| Arthur Cameron: United States             | Dollar           |                  |   |                  | 9,382.00                                |                  |   |                  | 9,382.00                                |
| New Zealand                               | Dollar           |                  | 587.00                                  |                  |   |                  |   |                  | 587.00                                  |
| Allen Cutler: United States               | Dollar           |                  |   |                  | 10,273.30                               |                  |   |                  | 10,273.30                               |
| New Zealand                               | Dollar           |                  | 587.00                                  |                  |   |                  |   |                  | 587.00                                  |
| Senator Daniel Inouye: Japan              | Yen              |                  | 2,490.00                                |                  |   |                  |   |                  | 2,490.00                                |
| Senator Thad Cochran: Japan               | Yen              |                  | 2,490.00                                |                  |   |                  |   |                  | 2,490.00                                |
| Erik Raven: Japan                         | Yen              |                  | 1,439.00                                |                  |   |                  |   |                  | 1,439.00                                |
| Stewart Holmes: Japan                     | Yen              |                  | 1,671.00                                |                  |   |                  |   |                  | 1,671.00                                |
| Kay Webber: Japan                         | Yen              |                  | 1,671.00                                |                  |   |                  |   |                  | 1,671.00                                |
| Margaret Cummysky: Japan                  | Yen              |                  | 1,065.00                                |                  |   |                  |   |                  | 1,065.00                                |
| Drenan Dudley: Japan                      | Yen              |                  | 3,240.00                                |                  |   |                  |   |                  | 3,240.00                                |
| United States                             | Dollar           |                  |   |                  | 5,418.30                                |                  |   |                  | 5,418.30                                |
| Ellen Maldonado: United States            | Dollar           |                  |   |                  | 9,873.00                                |                  |   |                  | 9,873.00                                |
| Bahrain                                   | Dinar            |                  | 381.00                                  |                  |   |                  |   |                  | 381.00                                  |
| Kuwait                                    | Dinar            |                  | 268.00                                  |                  |   |                  |   |                  | 268.00                                  |
| United Arab Emirates                      | Dirham           |                  | 383.00                                  |                  |   |                  |   |                  | 383.00                                  |
| Mary Catherine Fitzpatrick: United States | Dollar           |                  |   |                  | 9,873.00                                |                  |   |                  | 9,873.00                                |
| Qatar                                     | Riyal            |                  | 24.00                                   |                  |   |                  |   |                  | 24.00                                   |
| Bahrain                                   | Dinar            |                  | 495.00                                  |                  |   |                  |   |                  | 495.00                                  |
| Kuwait                                    | Dinar            |                  | 268.00                                  |                  |   |                  |   |                  | 268.00                                  |
| United Arab Emirates                      | Dirham           |                  | 385.30                                  |                  |   |                  |   |                  | 385.30                                  |
| Sara Kathleen Hagan: United States        | Dollar           |                  |   |                  | 9,873.00                                |                  | 70.00                                   |                  | 9,943.00                                |
| Bahrain                                   | Dinar            |                  | 373.00                                  |                  |   |                  |   |                  | 373.00                                  |
| Kuwait                                    | Dinar            |                  | 268.00                                  |                  |   |                  |   |                  | 268.00                                  |
| United Arab Emirates                      | Dirham           |                  | 371.00                                  |                  |   |                  |   |                  | 371.00                                  |
| Erik Raven: United States                 | Dollar           |                  |   |                  | 9,873.00                                |                  |   |                  | 9,873.00                                |
| Qatar                                     | Riyal            |                  | 645.00                                  |                  |   |                  |   |                  | 645.00                                  |
| Bahrain                                   | Dinar            |                  | 439.00                                  |                  |   |                  |   |                  | 439.00                                  |
| Kuwait                                    | Dinar            |                  | 268.00                                  |                  |   |                  |   |                  | 268.00                                  |
| United Arab Emirates                      | Dirham           |                  | 695.00                                  |                  | 329.00                                  |                  |   |                  | 1,024.00                                |
| Senator Sam Brownback: United States      | Dollar           |                  |   |                  | 4,040.69                                |                  |   |                  | 4,040.69                                |
| Israel                                    | Shekel           |                  | 562.10                                  |                  |   |                  |   |                  | 562.10                                  |
| Ariel Wolf: United States                 | Dollar           |                  |   |                  | 4,040.69                                |                  |   |                  | 4,040.69                                |
| Israel                                    | Shekel           |                  | 796.33                                  |                  |   |                  |   |                  | 796.33                                  |
| Chuck Alderson: United States             | Dollar           |                  |   |                  | 4,040.69                                |                  |   |                  | 4,040.69                                |
| Israel                                    | Shekel           |                  | 796.33                                  |                  |   |                  |   |                  | 796.33                                  |
| Senator George Voinovich: United States   | Dollar           |                  |   |                  | 8,399.00                                |                  |   |                  | 8,399.00                                |
| Slovenia                                  | Euro             |                  | 190.00                                  |                  |   |                  |   |                  | 190.00                                  |
| Croatia                                   | Kuna             |                  | 61.00                                   |                  |   |                  |   |                  | 61.00                                   |
| Bosnia-Herzegovina                        | Convertible Mark |                  | 96.00                                   |                  |   |                  |   |                  | 96.00                                   |
| Serbia                                    | Dinar            |                  | 216.00                                  |                  |   |                  |   |                  | 216.00                                  |
| Joseph Lai: United States                 | Dollar           |                  |   |                  | 8,399.00                                |                  |   |                  | 8,399.00                                |
| Slovenia                                  | Euro             |                  | 190.00                                  |                  |   |                  |   |                  | 190.00                                  |
| Croatia                                   | Kuna             |                  | 61.00                                   |                  |   |                  |   |                  | 61.00                                   |
| Bosnia-Herzegovina                        | Convertible Mark |                  | 96.00                                   |                  |   |                  |   |                  | 96.00                                   |
| Serbia                                    | Dinar            |                  | 216.00                                  |                  |   |                  |   |                  | 216.00                                  |
| Senator Judd Gregg: Syria                 | Pound            |                  | 154.00                                  |                  |   |                  |   |                  | 154.00                                  |
| India                                     | Rupee            |                  | 624.00                                  |                  |   |                  |   |                  | 624.00                                  |
| Morocco                                   | Dirham           |                  | 584.00                                  |                  |   |                  |   |                  | 584.00                                  |
| Cyprus                                    | Euro             |                  | 195.00                                  |                  |   |                  |   |                  | 195.00                                  |
| Paul Grove: Syria                         | Pound            |                  | 154.00                                  |                  |   |                  |   |                  | 154.00                                  |

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95—384—22 U.S.C. 1754(b), COMMITTEE ON APPROPRIATIONS FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010—Continued

| Name and country          | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|---------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                           |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| India                     | Rupee            |                  | 624.00                                  |                  |   |                  |   |                  | 624.00                                  |
| Morocco                   | Dirham           |                  | 584.00                                  |                  |   |                  |   |                  | 584.00                                  |
| Cyprus                    | Euro             |                  | 195.00                                  |                  |   |                  |   |                  | 195.00                                  |
| Christopher Gahan:        |                  |                  |   |                  |   |                  |   |                  |   |
| Syria                     | Pound            |                  | 154.00                                  |                  |   |                  |   |                  | 154.00                                  |
| India                     | Rupee            |                  | 624.00                                  |                  |   |                  |   |                  | 624.00                                  |
| Morocco                   | Dirham           |                  | 584.00                                  |                  |   |                  |   |                  | 584.00                                  |
| Cyprus                    | Euro             |                  | 195.00                                  |                  |   |                  |   |                  | 195.00                                  |
| Senator Richard Durbin:   |                  |                  |   |                  |   |                  |   |                  |   |
| Tanzania                  | Shilling         |                  | 664.20                                  |                  |   |                  |   |                  | 664.20                                  |
| Democratic Rep. of Congo  | Franc            |                  | 127.14                                  |                  |   |                  |   |                  | 127.14                                  |
| Ethiopia                  | Birr             |                  | 680.38                                  |                  |   |                  |   |                  | 680.38                                  |
| Sudan                     | Pound            |                  | 270.26                                  |                  |   |                  |   |                  | 270.26                                  |
| United States             | Dollar           |                  |   |                  | 9,752.50                                |                  |   |                  | 9,752.50                                |
| Christopher B. Homan:     |                  |                  |   |                  |   |                  |   |                  |   |
| Tanzania                  | Shilling         |                  | 357.07                                  |                  |   |                  |   |                  | 357.07                                  |
| Democratic Rep. of Congo  | Franc            |                  | 189.85                                  |                  |   |                  |   |                  | 189.85                                  |
| Ethiopia                  | Birr             |                  | 735.56                                  |                  |   |                  |   |                  | 735.56                                  |
| Sudan                     | Pound            |                  | 321.09                                  |                  |   |                  |   |                  | 321.09                                  |
| United States             | Dollar           |                  |   |                  | 9,752.50                                |                  |   |                  | 9,752.50                                |
| Max Gleichman:            |                  |                  |   |                  |   |                  |   |                  |   |
| Tanzania                  | Shilling         |                  | 320.79                                  |                  |   |                  |   |                  | 320.79                                  |
| Democratic Rep. of Congo  | Franc            |                  | 127.14                                  |                  |   |                  |   |                  | 127.14                                  |
| Ethiopia                  | Birr             |                  | 613.37                                  |                  |   |                  |   |                  | 613.37                                  |
| Sudan                     | Pound            |                  | 295.97                                  |                  |   |                  |   |                  | 295.97                                  |
| United States             | Dollar           |                  |   |                  | 9,752.50                                |                  |   |                  | 9,752.50                                |
| Charles Houy:             |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 13,406.20                               |                  |   |                  | 13,406.20                               |
| United Arab Emirates      | Dirham           |                  | 330.00                                  |                  |   |                  |   |                  | 330.00                                  |
| Yemen                     | Rial             |                  | 179.26                                  |                  |   |                  |   |                  | 179.26                                  |
| Djibouti                  | Franc            |                  | 638.00                                  |                  |   |                  |   |                  | 638.00                                  |
| Ethiopia                  | Birr             |                  | 386.75                                  |                  |   |                  |   |                  | 386.75                                  |
| Greece                    | Euro             |                  | 716.00                                  |                  |   |                  |   |                  | 716.00                                  |
| Elizabeth Schmid:         |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 13,406.20                               |                  |   |                  | 13,406.20                               |
| United Arab Emirates      | Dirham           |                  | 330.00                                  |                  |   |                  |   |                  | 330.00                                  |
| Yemen                     | Rial             |                  | 179.26                                  |                  |   |                  |   |                  | 179.26                                  |
| Djibouti                  | Franc            |                  | 638.00                                  |                  |   |                  |   |                  | 638.00                                  |
| Ethiopia                  | Birr             |                  | 386.75                                  |                  |   |                  |   |                  | 386.75                                  |
| Greece                    | Euro             |                  | 716.00                                  |                  |   |                  |   |                  | 716.00                                  |
| Gary Reese:               |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 13,406.20                               |                  |   |                  | 13,406.20                               |
| United Arab Emirates      | Dirham           |                  | 473.00                                  |                  |   |                  |   |                  | 473.00                                  |
| Yemen                     | Rial             |                  | 179.26                                  |                  |   |                  |   |                  | 179.26                                  |
| Djibouti                  | Franc            |                  | 638.00                                  |                  |   |                  |   |                  | 638.00                                  |
| Ethiopia                  | Birr             |                  | 386.75                                  |                  |   |                  |   |                  | 386.75                                  |
| Greece                    | Euro             |                  | 716.00                                  |                  |   |                  |   |                  | 716.00                                  |
| Paul Grove:               |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 9,703.00                                |                  |   |                  | 9,703.00                                |
| Yemen                     | Rial             |                  | 158.00                                  |                  |   |                  |   |                  | 158.00                                  |
| Saudi Arabia              | Riyal            |                  | 52.27                                   |                  |   |                  |   |                  | 52.27                                   |
| Jordan                    | Dinar            |                  | 620.00                                  |                  |   |                  |   |                  | 620.00                                  |
| Germany                   | Euro             |                  | 143.00                                  |                  |   |                  |   |                  | 143.00                                  |
| Tim Reiser:               |                  |                  |   |                  |   |                  |   |                  |   |
| Guatemala                 | Quetzal          |                  | 360.00                                  |                  |   |                  |   |                  | 360.00                                  |
| United States             | Dollar           |                  |   |                  | 1,052.00                                |                  |   |                  | 1,052.00                                |
| Senator George Voinovich: |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 4,033.10                                |                  |   |                  | 4,033.10                                |
| Belgium                   | Euro             |                  | 495.00                                  |                  |   |                  |   |                  | 495.00                                  |
| Joseph Lai:               |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 4,033.10                                |                  |   |                  | 4,033.10                                |
| Belgium                   | Euro             |                  | 495.00                                  |                  |   |                  |   |                  | 495.00                                  |
| Total                     |                  |                  | 45,817.47                               |                  | 200,514.67                              |                  | 504.00                                  |                  | 246,836.14                              |

SENATOR DANIEL INOUE,  
Chairman, Committee on Appropriations, Apr. 22, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95—384—22 U.S.C. 1754(b), COMMITTEE ON ARMED SERVICES FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country     | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|----------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                      |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Brooke F. Buchanan:  |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait               | Dollar           |                  | 159.00                                  |                  |   |                  |   |                  | 159.00                                  |
| Afghanistan          | Dollar           |                  | 78.00                                   |                  |   |                  |   |                  | 78.00                                   |
| Lebanon              | Dollar           |                  | 62.00                                   |                  |   |                  |   |                  | 62.00                                   |
| Israel               | Dollar           |                  | 182.00                                  |                  |   |                  |   |                  | 182.00                                  |
| Georgia              | Dollar           |                  | 132.00                                  |                  |   |                  |   |                  | 132.00                                  |
| Senator John McCain: |                  |                  |   |                  |   |                  |   |                  |   |
| Afghanistan          | Dollar           |                  | 14.00                                   |                  |   |                  |   |                  | 14.00                                   |
| Pakistan             | Dollar           |                  | 9.00                                    |                  |   |                  |   |                  | 9.00                                    |
| Lebanon              | Dollar           |                  | 47.00                                   |                  |   |                  |   |                  | 47.00                                   |
| Israel               | Dollar           |                  | 23.00                                   |                  |   |                  |   |                  | 23.00                                   |
| Lucian L. Niemeyer:  |                  |                  |   |                  |   |                  |   |                  |   |
| Germany              | Euro             |                  | 657.72                                  |                  | 7,231.10                                |                  |   |                  | 7,888.82                                |
| Adam J. Barker:      |                  |                  |   |                  |   |                  |   |                  |   |
| United States        | Dollar           |                  |   |                  | 10,514.43                               |                  |   |                  | 10,514.43                               |
| Philippines          | Dollar           |                  | 437.93                                  |                  |   |                  |   |                  | 437.93                                  |
| Indonesia            | Dollar           |                  | 454.88                                  |                  |   |                  |   |                  | 454.88                                  |
| Bangladesh           | Dollar           |                  | 339.60                                  |                  |   |                  |   |                  | 339.60                                  |
| Michael J. Nobilet:  |                  |                  |   |                  |   |                  |   |                  |   |
| United States        | Dollar           |                  |   |                  | 10,570.00                               |                  |   |                  | 10,570.00                               |
| Philippines          | Peso             |                  | 258.00                                  |                  |   |                  |   |                  | 258.00                                  |
| Indonesia            | Rupiah           |                  | 345.00                                  |                  |   |                  |   |                  | 345.00                                  |
| Bangladesh           | Taka             |                  | 310.00                                  |                  |   |                  |   |                  | 310.00                                  |
| Michael V. Kostiw:   |                  |                  |   |                  |   |                  |   |                  |   |
| United States        | Dollar           |                  |   |                  | 10,514.43                               |                  |   |                  | 10,514.43                               |
| Philippines          | Dollar           |                  | 467.93                                  |                  |   |                  |   |                  | 467.93                                  |



CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMITTEE ON ARMED SERVICES FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010—Continued

| Name and country             | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|------------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                              |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Indonesia                    | Dollar           |                  | 494.88                                  |                  |   |                  |   |                  | 494.88                                  |
| Bangladesh                   | Dollar           |                  | 439.60                                  |                  |   |                  |   |                  | 439.60                                  |
| Senator Lindsey Graham:      |                  |                  |   |                  |   |                  |   |                  |   |
| Switzerland                  | Dollar           |                  | 48.00                                   |                  |   |                  |   |                  | 48.00                                   |
| Germany                      | Dollar           |                  | 139.28                                  |                  |   |                  |   |                  | 139.28                                  |
| Brooke F. Buchanan:          |                  |                  |   |                  |   |                  |   |                  |   |
| Germany                      | Dollar           |                  | 425.00                                  |                  |   |                  |   |                  | 425.00                                  |
| William G.P. Monahan:        |                  |                  |   |                  |   |                  |   |                  |   |
| United States                | Dollar           |                  |   |                  | 10,853.10                               |                  |   |                  | 10,853.10                               |
| United Arab Emirates         | Dirham           |                  |   |                  |   | 315.51           |   |                  | 315.51                                  |
| Pakistan                     | Rupee            |                  | 90.00                                   |                  |   | 10.00            |   |                  | 100.00                                  |
| Afghanistan                  | Afghani          |                  | 78.00                                   |                  |   | 10.00            |   |                  | 88.00                                   |
| Senator Joseph I. Lieberman: |                  |                  |   |                  |   |                  |   |                  |   |
| Israel                       | Shekel           |                  | 744.00                                  |                  |   |                  |   |                  | 744.00                                  |
| Vance Serchuk:               |                  |                  |   |                  |   |                  |   |                  |   |
| Israel                       | Shekel           |                  | 664.00                                  |                  |   |                  |   |                  | 664.00                                  |
| Christopher Griffin:         |                  |                  |   |                  |   |                  |   |                  |   |
| Israel                       | Shekel           |                  | 752.00                                  |                  |   |                  |   |                  | 752.00                                  |
| Senator John Thune:          |                  |                  |   |                  |   |                  |   |                  |   |
| Afghanistan                  | Dollar           |                  | 14.00                                   |                  |   |                  |   |                  | 14.00                                   |
| Pakistan                     | Dollar           |                  | 9.00                                    |                  |   |                  |   |                  | 9.00                                    |
| Lebanon                      | Dollar           |                  | 47.00                                   |                  |   |                  |   |                  | 47.00                                   |
| Israel                       | Dollar           |                  | 23.00                                   |                  |   |                  |   |                  | 23.00                                   |
| Gordon Peterson:             |                  |                  |   |                  |   |                  |   |                  |   |
| Japan                        | Dollar           |                  | 346.00                                  |                  |   |                  |   |                  | 346.00                                  |
| United States                | Dollar           |                  |   |                  | 13,371.00                               |                  |   |                  | 13,371.00                               |
| Marta McLellan Ross:         |                  |                  |   |                  |   |                  |   |                  |   |
| Japan                        | Dollar           |                  | 294.00                                  |                  |   |                  |   |                  | 294.00                                  |
| United States                | Dollar           |                  |   |                  | 13,371.00                               |                  |   |                  | 13,371.00                               |
| Jason W. Maroney:            |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                       | Dollar           |                  | 135.03                                  |                  |   |                  |   |                  | 135.03                                  |
| Pakistan                     | Dollar           |                  | 238.08                                  |                  |   |                  |   |                  | 238.08                                  |
| Belgium                      | Dollar           |                  | 45.26                                   |                  |   |                  |   |                  | 45.26                                   |
| Afghanistan                  | Dollar           |                  | 13.00                                   |                  |   |                  |   |                  | 13.00                                   |
| Senator John McCain:         |                  |                  |   |                  |   |                  |   |                  |   |
| Bosnia                       | Dollar           |                  | 9.28                                    |                  |   |                  |   |                  | 9.28                                    |
| Germany                      | Dollar           |                  | 208.92                                  |                  |   |                  |   |                  | 208.92                                  |
| Senator Saxby Chambliss:     |                  |                  |   |                  |   |                  |   |                  |   |
| Germany                      | Dollar           |                  | 230.93                                  |                  |   |                  |   |                  | 230.93                                  |
| Senator Jim Webb:            |                  |                  |   |                  |   |                  |   |                  |   |
| United States                | Dollar           |                  |   |                  | 13,371.90                               |                  |   |                  | 13,371.90                               |
| Japan                        | Yen              |                  | 704.00                                  |                  |   |                  |   |                  | 704.00                                  |
| Senator George S. LeMieux:   |                  |                  |   |                  |   |                  |   |                  |   |
| Panama                       | Balboa           |                  | 82.25                                   |                  |   |                  |   |                  | 82.25                                   |
| Colombia                     | Peso             |                  | 146.24                                  |                  |   |                  |   |                  | 146.24                                  |
| Brian W. Walsh:              |                  |                  |   |                  |   |                  |   |                  |   |
| Honduras                     | Lempira          |                  | 6.35                                    |                  |   |                  |   |                  | 6.35                                    |
| Panama                       | Balboa           |                  | 82.25                                   |                  |   |                  |   |                  | 82.25                                   |
| Colombia                     | Peso             |                  | 213.01                                  |                  |   |                  |   |                  | 213.01                                  |
| Vivian Myrtetus:             |                  |                  |   |                  |   |                  |   |                  |   |
| Panama                       | Balboa           |                  | 82.25                                   |                  |   |                  |   |                  | 82.25                                   |
| Colombia                     | Peso             |                  | 131.58                                  |                  |   |                  |   |                  | 131.58                                  |
| Senator Mark Udall:          |                  |                  |   |                  |   |                  |   |                  |   |
| Germany                      | Euro             |                  | 93.32                                   |                  |   |                  |   |                  | 93.32                                   |
| Bosnia                       | Dollar           |                  | 9.28                                    |                  |   |                  |   |                  | 9.28                                    |
| Christian D. Brose:          |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                       | Dollar           |                  | 103.00                                  |                  |   |                  |   |                  | 103.00                                  |
| Afghanistan                  | Dollar           |                  | 78.00                                   |                  |   |                  |   |                  | 78.00                                   |
| Lebanon                      | Dollar           |                  | 62.00                                   |                  |   |                  |   |                  | 62.00                                   |
| Israel                       | Dollar           |                  | 154.00                                  |                  |   |                  |   |                  | 154.00                                  |
| Georgia                      | Dollar           |                  | 88.00                                   |                  |   |                  |   |                  | 88.00                                   |
| Senator Claire McCaskill:    |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                       | Dollar           |                  | 135.03                                  |                  |   |                  |   |                  | 135.03                                  |
| Pakistan                     | Dollar           |                  | 222.14                                  |                  |   |                  |   |                  | 222.14                                  |
| India                        | Dollar           |                  | 45.48                                   |                  |   |                  |   |                  | 45.48                                   |
| Tressa Guenov:               |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                       | Dollar           |                  | 22.78                                   |                  |   |                  |   |                  | 22.78                                   |
| Pakistan                     | Dollar           |                  | 12.08                                   |                  |   |                  |   |                  | 12.08                                   |
| India                        | Dollar           |                  | 143.80                                  |                  |   |                  |   |                  | 143.80                                  |
| Belgium                      | Dollar           |                  | 45.26                                   |                  |   |                  |   |                  | 45.26                                   |
| Senator Joseph I. Lieberman: |                  |                  |   |                  |   |                  |   |                  |   |
| Germany                      | Euro             |                  | 205.40                                  |                  |   |                  |   |                  | 205.40                                  |
| Christopher Griffin:         |                  |                  |   |                  |   |                  |   |                  |   |
| Germany                      | Euro             |                  | 150.00                                  |                  |   |                  |   |                  | 150.00                                  |
| Vance Serchuk:               |                  |                  |   |                  |   |                  |   |                  |   |
| Germany                      | Euro             |                  | 360.00                                  |                  |   |                  |   |                  | 360.00                                  |
| Senator Carl Levin:          |                  |                  |   |                  |   |                  |   |                  |   |
| United States                | Dollar           |                  |   |                  | 10,845.10                               |                  |   |                  | 10,845.10                               |
| United Arab Emirates         | Dirham           |                  |   |                  |   | 340.51           |   |                  | 340.51                                  |
| Pakistan                     | Rupee            |                  | 90.00                                   |                  |   | 10.00            |   |                  | 100.00                                  |
| Afghanistan                  | Afghani          |                  | 78.00                                   |                  |   | 10.00            |   |                  | 88.00                                   |
| Richard D. DeBobes:          |                  |                  |   |                  |   |                  |   |                  |   |
| United States                | Dollar           |                  |   |                  | 10,853.10                               |                  |   |                  | 10,853.10                               |
| United Arab Emirates         | Dirham           |                  |   |                  |   | 315.51           |   |                  | 315.51                                  |
| Pakistan                     | Rupee            |                  | 90.00                                   |                  |   | 10.00            |   |                  | 100.00                                  |
| Afghanistan                  | Afghani          |                  | 78.00                                   |                  |   | 10.00            |   |                  | 88.00                                   |
| <b>Total</b>                 |                  |                  | <b>13,178.82</b>                        |                  | <b>111,495.16</b>                       |                  | <b>1,031.53</b>                         |                  | <b>125,705.51</b>                       |

SENATOR CARL LEVIN,  
Chairman, Committee on Armed Services, Mar. 31, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMITTEE ON BANKING, HOUSING, AND URBAN AFFAIRS FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                  |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Colin McGinnis:  |                  |                  |   |                  |   |                  |   |                  |   |
| Panama           | Dollar           |                  | 544.40                                  |                  |   |                  |   |                  | 544.40                                  |

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), COMMITTEE ON BANKING, HOUSING, AND URBAN AFFAIRS FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010—Continued

| Name and country | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                  |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| United States    | Dollar           |                  |   |                  | 1,070.60                                |                  |   |                  | 1,070.60                                |
| <b>Total</b>     |                  |                  | 544.40                                  |                  | 1,070.60                                |                  |   |                  | 1,615.00                                |

SENATOR CHRISTOPHER DODD,  
Chairman, Committee on Banking, Housing, and Urban Affairs, Apr. 1, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), COMMITTEE ON THE BUDGET FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country      | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|-----------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                       |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Senator Jeff Merkley: |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                | Dollar           |                  | 439.44                                  |                  |   |                  |   |                  | 439.44                                  |
| Pakistan              | Dollar           |                  | 459.64                                  |                  |   |                  |   |                  | 459.64                                  |
| India                 | Dollar           |                  | 387.81                                  |                  |   |                  |   |                  | 387.81                                  |
| Belgium               | Euro             |                  | 406.50                                  |                  |   |                  |   |                  | 406.50                                  |
| William White:        |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                | Dollar           |                  | 439.44                                  |                  |   |                  |   |                  | 439.44                                  |
| Pakistan              | Dollar           |                  | 472.62                                  |                  |   |                  |   |                  | 472.62                                  |
| India                 | Dollar           |                  | 387.81                                  |                  |   |                  |   |                  | 387.81                                  |
| Belgium               | Euro             |                  | 420.26                                  |                  |   |                  |   |                  | 420.26                                  |
| <b>Total</b>          |                  |                  | 3,413.52                                |                  |   |                  |   |                  | 3,413.52                                |

SENATOR KENT CONRAD,  
Chairman, Committee on the Budget, Apr. 29, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPORTATION FOR TRAVEL FROM JAN. 1, TO MAR. 31, 2010

| Name and country | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                  |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Chan D. Lieu:    |                  |                  |   |                  |   |                  |   |                  |   |
| United States    | Dollar           |                  |   |                  | 9,711.10                                |                  |   |                  | 9,711.10                                |
| New Zealand      | Dollar           |                  | 1,056.89                                |                  |   |                  |   |                  | 1,056.89                                |
| <b>Total</b>     |                  |                  | 1,056.89                                |                  | 9,711.10                                |                  |   |                  | 10,767.99                               |

SENATOR JOHN D. ROCKEFELLER,  
Chairman, Committee on Commerce, Science, and Transportation,  
April 28, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), COMMITTEE ON FINANCE FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country     | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|----------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                      |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Senator John Cornyn: |                  |                  |   |                  |   |                  |   |                  |   |
| Cyprus               | Euro             |                  | 56.10                                   |                  |   |                  |   |                  | 56.10                                   |
| Syria                | Pound            |                  | 44.81                                   |                  |   |                  |   |                  | 44.81                                   |
| India                | Rupee            |                  | 372.61                                  |                  |   |                  |   |                  | 372.61                                  |
| Morocco              | Dirham           |                  | 88.09                                   |                  |   |                  |   |                  | 88.09                                   |
| Russell Thomasson:   |                  |                  |   |                  |   |                  |   |                  |   |
| Cyprus               | Euro             |                  | 89.58                                   |                  |   |                  |   |                  | 89.58                                   |
| Syria                | Pound            |                  | 37.97                                   |                  |   |                  |   |                  | 37.97                                   |
| India                | Rupee            |                  | 516.67                                  |                  |   |                  |   |                  | 516.67                                  |
| Morocco              | Dirham           |                  | 172.63                                  |                  |   |                  |   |                  | 172.63                                  |
| <b>Total</b>         |                  |                  | 1,378.46                                |                  |   |                  |   |                  | 1,378.46                                |

SENATOR MAX BAUCUS,  
Chairman, Committee on Finance, Apr. 29, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), COMMITTEE ON FOREIGN RELATIONS FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country           | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|----------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                            |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Senator John Barrasso:     |                  |                  |   |                  |   |                  |   |                  |   |
| Afghanistan                | Dollar           |                  | 14.00                                   |                  |   |                  |   |                  | 14.00                                   |
| Pakistan                   | Rupee            |                  | 9.00                                    |                  |   |                  |   |                  | 9.00                                    |
| Lebanon                    | Dollar           |                  | 47.00                                   |                  |   |                  |   |                  | 47.00                                   |
| Israel                     | Shekel           |                  | 46.00                                   |                  |   |                  |   |                  | 46.00                                   |
| Senator Robert Casey, Jr.: |                  |                  |   |                  |   |                  |   |                  |   |
| Belgium                    | Euro             |                  | 286.99                                  |                  |   |                  |   |                  | 286.99                                  |
| Austria                    | Euro             |                  | 45.93                                   |                  |   |                  |   |                  | 45.93                                   |
| Senator Bob Corker:        |                  |                  |   |                  |   |                  |   |                  |   |
| Panama                     | Dollar           |                  | 292.00                                  |                  |   |                  |   |                  | 292.00                                  |

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMITTEE ON FOREIGN RELATIONS FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010—Continued

| Name and country          | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|---------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                           |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Costa Rica                | Colon            |                  | 375.00                                  |                  |   |                  |   |                  | 375.00                                  |
| El Salvador               | Colon            |                  | 168.00                                  |                  |   |                  |   |                  | 168.00                                  |
| Honduras                  | Lempira          |                  | 158.00                                  |                  |   |                  |   |                  | 158.00                                  |
| Senator Christopher Dodd: |                  |                  |   |                  |   |                  |   |                  |   |
| Panama                    | Dollar           |                  | 292.00                                  |                  |   |                  |   |                  | 292.00                                  |
| Costa Rica                | Colon            |                  | 168.00                                  |                  |   |                  |   |                  | 168.00                                  |
| El Salvador               | Dollar           |                  | 168.00                                  |                  |   |                  |   |                  | 168.00                                  |
| Honduras                  | Dollar           |                  | 158.00                                  |                  |   |                  |   |                  | 158.00                                  |
| Senator Ted Kaufman:      |                  |                  |   |                  |   |                  |   |                  |   |
| Pakistan                  | Rupee            |                  | 8.00                                    |                  |   |                  |   |                  | 8.00                                    |
| Afghanistan               | Dollar           |                  | 5.00                                    |                  |   |                  |   |                  | 5.00                                    |
| United States             | Dollar           |                  |   |                  | 11,943.60                               |                  |   |                  | 11,943.60                               |
| Senator John Kerry:       |                  |                  |   |                  |   |                  |   |                  |   |
| Germany                   | Euro             |                  | 189.00                                  |                  |   |                  |   |                  | 189.00                                  |
| United States             | Dollar           |                  |   |                  | 3,608.00                                |                  |   |                  | 3,608.00                                |
| Qatar                     | Riyal            |                  | 64.09                                   |                  |   |                  |   |                  | 64.09                                   |
| India                     | Rupee            |                  | 153.28                                  |                  |   |                  |   |                  | 153.28                                  |
| United Arab Emirates      | Dirham           |                  | 31.62                                   |                  |   |                  |   |                  | 31.62                                   |
| United States             | Dollar           |                  |   |                  | 8,108.10                                |                  |   |                  | 8,108.10                                |
| Jordan                    | Dinar            |                  | 22.44                                   |                  |   |                  |   |                  | 22.44                                   |
| Israel                    | Shekel           |                  | 164.64                                  |                  |   |                  |   |                  | 164.64                                  |
| United States             | Dollar           |                  |   |                  | 7,180.69                                |                  |   |                  | 7,180.69                                |
| Lebanon                   | Pound            |                  | 107.72                                  |                  |   |                  |   |                  | 107.72                                  |
| Syria                     | Pound            |                  | 49.73                                   |                  |   |                  |   |                  | 49.73                                   |
| Italy                     | Pound            |                  | 139.70                                  |                  |   |                  |   |                  | 139.70                                  |
| United States             | Dollar           |                  |   |                  | 7,066.30                                |                  |   |                  | 7,066.30                                |
| Senator Jeanne Shaheen:   |                  |                  |   |                  |   |                  |   |                  |   |
| Slovenia                  | Euro             |                  | 200.00                                  |                  |   |                  |   |                  | 200.00                                  |
| Croatia                   | Kuna             |                  | 120.00                                  |                  |   |                  |   |                  | 120.00                                  |
| Bosnia                    | Marka            |                  | 89.00                                   |                  |   |                  |   |                  | 89.00                                   |
| Serbia                    | Dinar            |                  | 600.00                                  |                  |   |                  |   |                  | 600.00                                  |
| United States             | Dollar           |                  |   |                  | 8,646.80                                |                  |   |                  | 8,646.80                                |
| Senator Roger Wicker:     |                  |                  |   |                  |   |                  |   |                  |   |
| Qatar                     | Riyal            |                  | 114.17                                  |                  |   |                  |   |                  | 114.17                                  |
| Austria                   | Euro             |                  | 39.30                                   |                  |   |                  |   |                  | 39.30                                   |
| France                    | Euro             |                  | 108.80                                  |                  |   |                  |   |                  | 108.80                                  |
| United Kingdom            | Pound            |                  | 82.86                                   |                  |   |                  |   |                  | 82.86                                   |
| Netherlands               | Euro             |                  | 93.05                                   |                  |   |                  |   |                  | 93.05                                   |
| United States             | Dollar           |                  |   |                  | 3,288.50                                |                  |   |                  | 3,288.50                                |
| Jonah Blank:              |                  |                  |   |                  |   |                  |   |                  |   |
| Qatar                     | Riyal            |                  | 189.00                                  |                  |   |                  |   |                  | 189.00                                  |
| India                     | Rupee            |                  | 181.00                                  |                  |   |                  |   |                  | 181.00                                  |
| Pakistan                  | Rupee            |                  | 115.00                                  |                  |   |                  |   |                  | 115.00                                  |
| Thailand                  | Baht             |                  | 1,116.00                                |                  |   |                  |   |                  | 1,116.00                                |
| United States             | Dollar           |                  |   |                  | 12,350.20                               |                  |   |                  | 12,350.20                               |
| Joshua Blumenfeld:        |                  |                  |   |                  |   |                  |   |                  |   |
| Panama                    | Dollar           |                  | 192.00                                  |                  |   |                  |   |                  | 192.00                                  |
| Costa Rica                | Colon            |                  | 118.00                                  |                  |   |                  |   |                  | 118.00                                  |
| El Salvador               | Dollar           |                  | 128.00                                  |                  |   |                  |   |                  | 128.00                                  |
| Honduras                  | Dollar           |                  | 108.00                                  |                  |   |                  |   |                  | 108.00                                  |
| Perry Cammack:            |                  |                  |   |                  |   |                  |   |                  |   |
| Jordan                    | Dinar            |                  | 202.00                                  |                  |   |                  |   |                  | 202.00                                  |
| Israel                    | Shekel           |                  | 207.00                                  |                  |   |                  |   |                  | 207.00                                  |
| United States             | Dollar           |                  |   |                  | 6,137.00                                |                  |   |                  | 6,137.00                                |
| Syria                     | Pound            |                  | 179.00                                  |                  |   |                  |   |                  | 179.00                                  |
| Turkey                    | Lira             |                  | 1,967.00                                |                  |   |                  |   |                  | 1,967.00                                |
| Israel                    | Shekel           |                  | 362.00                                  |                  |   |                  |   |                  | 362.00                                  |
| United States             | Dollar           |                  |   |                  | 8,415.49                                |                  |   |                  | 8,415.49                                |
| Sarah Drake:              |                  |                  |   |                  |   |                  |   |                  |   |
| Qatar                     | Riyal            |                  | 213.50                                  |                  |   |                  |   |                  | 213.50                                  |
| Austria                   | Euro             |                  | 39.30                                   |                  |   |                  |   |                  | 39.30                                   |
| France                    | Euro             |                  | 105.50                                  |                  |   |                  |   |                  | 105.50                                  |
| Netherlands               | Euro             |                  | 93.05                                   |                  |   |                  |   |                  | 93.05                                   |
| Steve Feldstein:          |                  |                  |   |                  |   |                  |   |                  |   |
| Brazil                    | Real             |                  | 615.00                                  |                  |   |                  |   |                  | 615.00                                  |
| United States             | Dollar           |                  |   |                  | 6,205.70                                |                  |   |                  | 6,205.70                                |
| Frank Jannuzi:            |                  |                  |   |                  |   |                  |   |                  |   |
| Russia                    | Ruble            |                  | 1,395.00                                |                  |   |                  |   |                  | 1,395.00                                |
| China                     | RMB              |                  | 1,464.00                                |                  |   |                  |   |                  | 1,464.00                                |
| United States             | Dollar           |                  |   |                  | 14,184.60                               |                  |   |                  | 14,184.60                               |
| Garrett Johnson:          |                  |                  |   |                  |   |                  |   |                  |   |
| United Arab Emirates      | Dirham           |                  | 65.00                                   |                  |   |                  |   |                  | 65.00                                   |
| Afghanistan               | Afghani          |                  | 180.00                                  |                  |   |                  |   |                  | 180.00                                  |
| Pakistan                  | Rupee            |                  | 910.00                                  |                  |   |                  |   |                  | 910.00                                  |
| United States             | Dollar           |                  |   |                  | 8,540.70                                |                  |   |                  | 8,540.70                                |
| Frank Lowenstein:         |                  |                  |   |                  |   |                  |   |                  |   |
| Germany                   | Euro             |                  | 360.00                                  |                  |   |                  |   |                  | 360.00                                  |
| United States             | Dollar           |                  |   |                  | 3,608.00                                |                  |   |                  | 3,608.00                                |
| Qatar                     | Riyal            |                  | 303.00                                  |                  |   |                  |   |                  | 303.00                                  |
| United States             | Dollar           |                  |   |                  | 8,108.10                                |                  |   |                  | 8,108.10                                |
| Jordan                    | Dinar            |                  | 140.00                                  |                  |   |                  |   |                  | 140.00                                  |
| Israel                    | Shekel           |                  | 179.00                                  |                  |   |                  |   |                  | 179.00                                  |
| United States             | Dollar           |                  |   |                  | 3,437.69                                |                  |   |                  | 3,437.69                                |
| Lebanon                   | Pound            |                  | 113.72                                  |                  |   |                  |   |                  | 113.72                                  |
| Syria                     | Pound            |                  | 49.73                                   |                  |   |                  |   |                  | 49.73                                   |
| Italy                     | Euro             |                  | 238.55                                  |                  |   |                  |   |                  | 238.55                                  |
| United States             | Dollar           |                  |   |                  | 7,066.30                                |                  |   |                  | 7,066.30                                |
| Damian Murphy:            |                  |                  |   |                  |   |                  |   |                  |   |
| Belgium                   | Euro             |                  | 82.10                                   |                  |   |                  |   |                  | 82.10                                   |
| Austria                   | Euro             |                  | 98.07                                   |                  |   |                  |   |                  | 98.07                                   |
| Stacie Oliver:            |                  |                  |   |                  |   |                  |   |                  |   |
| Panama                    | Dollar           |                  | 292.00                                  |                  |   |                  |   |                  | 292.00                                  |
| Costa Rica                | Colon            |                  | 375.00                                  |                  |   |                  |   |                  | 375.00                                  |
| El Salvador               | Colon            |                  | 168.00                                  |                  |   |                  |   |                  | 168.00                                  |
| Honduras                  | Lempira          |                  | 158.00                                  |                  |   |                  |   |                  | 158.00                                  |
| Michael Phelan:           |                  |                  |   |                  |   |                  |   |                  |   |
| United Arab Emirates      | Dirham           |                  | 50.00                                   |                  |   |                  |   |                  | 50.00                                   |
| Afghanistan               | Afghani          |                  | 122.00                                  |                  |   |                  |   |                  | 122.00                                  |
| Pakistan                  | Rupee            |                  | 950.00                                  |                  |   |                  |   |                  | 950.00                                  |
| United States             | Dollar           |                  |   |                  | 8,540.70                                |                  |   |                  | 8,540.70                                |
| Christopher Socha:        |                  |                  |   |                  |   |                  |   |                  |   |
| Sweden                    | Krona            |                  | 579.00                                  |                  |   |                  |   |                  | 579.00                                  |
| Estonia                   | Kroon            |                  | 879.00                                  |                  |   |                  |   |                  | 879.00                                  |
| Latvia                    | Lat              |                  | 376.00                                  |                  |   |                  |   |                  | 376.00                                  |
| Lithuania                 | Litas            |                  | 334.00                                  |                  |   |                  |   |                  | 334.00                                  |

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMITTEE ON FOREIGN RELATIONS FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010—Continued

| Name and country     | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|----------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                      |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| United States        | Dollar           |                  |   |                  | 7,557.40                                |                  |   |                  | 7,557.40                                |
| Halie Soifer:        |                  |                  |   |                  |   |                  |   |                  |   |
| Afghanistan          | Afghani          |                  | 20.00                                   |                  |   |                  |   |                  | 20.00                                   |
| Pakistan             | Rupee            |                  | 8.00                                    |                  |   |                  |   |                  | 8.00                                    |
| United States        | Dollar           |                  |   |                  | 3,592.10                                |                  |   |                  | 3,592.10                                |
| Fatema Sumar:        |                  |                  |   |                  |   |                  |   |                  |   |
| Qatar                | Riyal            |                  | 192.00                                  |                  |   |                  |   |                  | 192.00                                  |
| India                | Rupee            |                  | 168.00                                  |                  |   |                  |   |                  | 168.00                                  |
| Pakistan             | Rupee            |                  | 68.00                                   |                  |   |                  |   |                  | 68.00                                   |
| United States        | Dollar           |                  |   |                  | 4,140.00                                |                  |   |                  | 4,140.00                                |
| Qatar                | Riyal            |                  | 128.00                                  |                  |   |                  |   |                  | 128.00                                  |
| United States        | Dollar           |                  |   |                  | 7,934.70                                |                  |   |                  | 7,934.70                                |
| Atman Trivedi:       |                  |                  |   |                  |   |                  |   |                  |   |
| India                | Rupee            |                  | 840.00                                  |                  |   |                  |   |                  | 840.00                                  |
| United States        | Dollar           |                  |   |                  | 6,285.10                                |                  |   |                  | 6,285.10                                |
| Anthony Wier:        |                  |                  |   |                  |   |                  |   |                  |   |
| Germany              | Euro             |                  | 230.00                                  |                  |   |                  |   |                  | 230.00                                  |
| United States        | Dollar           |                  |   |                  | 3,608.00                                |                  |   |                  | 3,608.00                                |
| Laura Winthrop:      |                  |                  |   |                  |   |                  |   |                  |   |
| United Arab Emirates | Dirham           |                  | 216.00                                  |                  |   |                  |   |                  | 216.00                                  |
| Yemen                | Riyal            |                  | 137.00                                  |                  |   |                  |   |                  | 137.00                                  |
| Saudi Arabia         | Riyal            |                  | 207.00                                  |                  |   |                  |   |                  | 207.00                                  |
| Israel               | Shekel           |                  | 981.00                                  |                  |   |                  |   |                  | 981.00                                  |
| United States        | Dollar           |                  |   |                  | 9,738.39                                |                  |   |                  | 9,738.39                                |
| Debbie Yamada:       |                  |                  |   |                  |   |                  |   |                  |   |
| Morocco              | Dirham           |                  | 306.00                                  |                  |   |                  |   |                  | 306.00                                  |
| Spain                | Euro             |                  | 420.00                                  |                  |   |                  |   |                  | 420.00                                  |
| Austria              | Euro             |                  | 654.00                                  |                  |   |                  |   |                  | 654.00                                  |
| <b>Total</b>         |                  |                  | 25,176.84                               |                  | 179,292.16                              |                  |   |                  | 204,469.00                              |

SENATOR JOHN KERRY,  
Chairman, Committee on Foreign Relations, Apr. 22, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMITTEE ON HEALTH, EDUCATION, LABOR, AND PENSIONS FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country        | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|-------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                         |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Senator Michael Enzi:   |                  |                  |   |                  |   |                  |   |                  |   |
| Cyprus                  | Pound            |                  | 141.24                                  |                  |   |                  |   |                  | 141.24                                  |
| Syria                   | Pound            |                  | 52.39                                   |                  |   |                  |   |                  | 52.39                                   |
| India                   | Rupee            |                  | 834.47                                  |                  | 93.32                                   |                  |   |                  | 927.79                                  |
| Morocco                 | Dirham           |                  | 90.74                                   |                  |   |                  |   |                  | 90.74                                   |
| Senator Sherrrod Brown: |                  |                  |   |                  |   |                  |   |                  |   |
| Tanzania                | Shilling         |                  | 422.26                                  |                  |   |                  |   |                  | 422.26                                  |
| Democratic Rep of Congo | Franc            |                  | 197.14                                  |                  |   |                  |   |                  | 197.14                                  |
| Ethiopia                | Birr             |                  | 341.13                                  |                  |   |                  |   |                  | 341.13                                  |
| Sudan                   | Dinar            |                  | 244.38                                  |                  |   |                  |   |                  | 244.38                                  |
| United States           | Dollar           |                  |   |                  | 9,793.60                                |                  |   |                  | 9,793.60                                |
| Douglas Babcock:        |                  |                  |   |                  |   |                  |   |                  |   |
| Tanzania                | Shilling         |                  | 273.77                                  |                  |   |                  |   |                  | 273.77                                  |
| Democratic Rep of Congo | Franc            |                  | 102.14                                  |                  |   |                  |   |                  | 102.14                                  |
| Ethiopia                | Birr             |                  | 452.34                                  |                  |   |                  |   |                  | 452.34                                  |
| Sudan                   | Dinar            |                  | 317.12                                  |                  |   |                  |   |                  | 317.12                                  |
| United States           | Dollar           |                  |   |                  | 9,786.60                                |                  |   |                  | 9,786.60                                |
| <b>Total</b>            |                  |                  | 3,469.12                                |                  | 19,673.52                               |                  |   |                  | 23,142.64                               |

SENATOR TOM HARKIN,  
Chairman, Committee on Health, Education, Labor, and Pensions,  
Apr. 22, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMITTEE ON HOMELAND SECURITY AND GOVERNMENTAL AFFAIRS FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country    | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|---------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                     |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Wendy R. Anderson:  |                  |                  |   |                  |   |                  |   |                  |   |
| United States       | Dollar           |                  |   |                  | 4,047.40                                |                  |   |                  | 4,047.40                                |
| Netherlands         | Euro             |                  | 629.34                                  |                  | 2,228.85                                |                  |   |                  | 2,858.19                                |
| Germany             | Euro             |                  | 826.10                                  |                  | 5,210.00                                |                  |   |                  | 6,036.10                                |
| Saudi Arabia        | Riyal            |                  | 105.00                                  |                  |   |                  |   |                  | 105.00                                  |
| Yemen               | Riyal            |                  | 650.00                                  |                  |   |                  |   |                  | 650.00                                  |
| Bradford D. Belzak: |                  |                  |   |                  |   |                  |   |                  |   |
| United States       | Dollar           |                  |   |                  | 4,047.40                                |                  |   |                  | 4,047.40                                |
| Netherlands         | Euro             |                  | 620.14                                  |                  |   |                  |   |                  | 620.14                                  |
| Germany             | Euro             |                  | 821.50                                  |                  | 5,210.00                                |                  |   |                  | 6,031.50                                |
| Saudi Arabia        | Riyal            |                  | 129.00                                  |                  |   |                  |   |                  | 129.00                                  |
| Yemen               | Riyal            |                  | 648.00                                  |                  |   |                  |   |                  | 648.00                                  |
| Thomas A. Bishop:   |                  |                  |   |                  |   |                  |   |                  |   |
| United States       | Dollar           |                  |   |                  | 3,992.80                                |                  |   |                  | 3,992.80                                |
| Netherlands         | Euro             |                  | 570.41                                  |                  |   |                  |   |                  | 570.41                                  |
| Germany             | Euro             |                  | 708.50                                  |                  | 5,210.00                                |                  |   |                  | 5,918.50                                |
| Saudi Arabia        | Riyal            |                  | 130.50                                  |                  |   |                  |   |                  | 130.50                                  |
| Yemen               | Riyal            |                  | 213.00                                  |                  |   |                  |   |                  | 213.00                                  |
| Seamus A. Hughes:   |                  |                  |   |                  |   |                  |   |                  |   |
| United States       | Dollar           |                  |   |                  | 4,047.40                                |                  |   |                  | 4,047.40                                |
| Netherlands         | Euro             |                  | 698.00                                  |                  | 2,228.85                                |                  |   |                  | 2,926.85                                |
| Germany             | Euro             |                  | 938.00                                  |                  | 5,210.00                                |                  |   |                  | 6,148.00                                |
| Saudi Arabia        | Riyal            |                  | 459.00                                  |                  |   |                  |   |                  | 459.00                                  |
| Yemen               | Riyal            |                  | 726.00                                  |                  |   |                  |   |                  | 726.00                                  |

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMITTEE ON HOMELAND SECURITY AND GOVERNMENTAL AFFAIRS FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010—Continued

| Name and country          | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|---------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                           |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Tara L. Shaw:             |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 3,992.80                                |                  |   |                  | 3,992.80                                |
| Netherlands               | Euro             |                  | 575.53                                  |                  |   |                  |   |                  | 575.53                                  |
| Germany                   | Euro             |                  | 770.21                                  |                  | 5,210.00                                |                  |   |                  | 5,980.21                                |
| Saudi Arabia              | Riyal            |                  | 129.79                                  |                  |   |                  |   |                  | 129.79                                  |
| Yemen                     | Riyal            |                  | 216.06                                  |                  |   |                  |   |                  | 216.06                                  |
| Margaret E. Daum:         |                  |                  |   |                  |   |                  |   |                  |   |
| Afghanistan               | Afghani          |                  | 28.00                                   |                  |   |                  |   |                  | 28.00                                   |
| Pakistan                  | Rupee            |                  | 222.10                                  |                  |   |                  |   |                  | 222.10                                  |
| India                     | Rupee            |                  | 144.40                                  |                  | 3,043.90                                |                  |   |                  | 3,188.30                                |
| Belgium                   | Euro             |                  | 103.97                                  |                  |   |                  |   |                  | 103.97                                  |
| Kuwait                    | Dinar            |                  | 413.41                                  |                  |   |                  |   |                  | 413.41                                  |
| Senator Claire McCaskill: |                  |                  |   |                  |   |                  |   |                  |   |
| Afghanistan               | Afghani          |                  | 28.00                                   |                  |   |                  |   |                  | 28.00                                   |
| Pakistan                  | Rupee            |                  | 633.45                                  |                  |   |                  |   |                  | 633.45                                  |
| India                     | Rupee            |                  | 600.89                                  |                  | 3,043.90                                |                  |   |                  | 3,644.79                                |
| Belgium                   | Euro             |                  | 629.50                                  |                  |   |                  |   |                  | 629.50                                  |
| Kuwait                    | Dinar            |                  | 413.41                                  |                  |   |                  |   |                  | 413.41                                  |
| Angela L. Youngen:        |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 8,398.80                                |                  |   |                  | 8,398.80                                |
| Slovenia                  | Euro             |                  | 190.00                                  |                  |   |                  |   |                  | 190.00                                  |
| Croatia                   | Kuna             |                  | 61.00                                   |                  |   |                  |   |                  | 61.00                                   |
| Bosnia-Herzegovina        | Convertible Mark |                  | 96.00                                   |                  |   |                  |   |                  | 96.00                                   |
| Serbia                    | Dinar            |                  | 216.00                                  |                  |   |                  |   |                  | 216.00                                  |
| Senator Susan M. Collins: |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 10,691.00                               |                  |   |                  | 10,691.00                               |
| Switzerland               | Swiss Franc      |                  | 1,054.58                                |                  |   |                  |   |                  | 1,054.58                                |
| Robert Epplin:            |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 10,691.00                               |                  |   |                  | 10,691.00                               |
| Switzerland               | Swiss Franc      |                  | 423.30                                  |                  |   |                  |   |                  | 423.30                                  |
| Benjamin Billings:        |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 4,928.30                                |                  |   |                  | 4,928.30                                |
| Japan                     | Yen              |                  | 1,628.00                                |                  | 140.73                                  |                  |   |                  | 1,768.73                                |
| Delegation Expenses:      |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                    | Dinar            |                  |   |                  |   |                  | 2,113.02                                |                  | 2,113.02                                |
| Pakistan                  | Rupee            |                  |   |                  |   |                  | 2,015.84                                |                  | 2,015.84                                |
| Total                     |                  |                  | 17,450.09                               |                  | 83,478.33                               |                  | 4,128.86                                |                  | 105,057.28                              |

SENATOR JOSEPH LIEBERMAN,  
Chairman, Committee on Homeland Security and Governmental Affairs,  
Apr. 30, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMITTEE ON THE JUDICIARY FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country       | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                        |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Senator Arlen Specter: |                  |                  |   |                  |   |                  |   |                  |   |
| Cyprus                 | Pound            |                  | 83.84                                   |                  |   |                  |   |                  | 83.84                                   |
| Syria                  | Pound            |                  | 17.78                                   |                  |   |                  |   |                  | 17.78                                   |
| India                  | Rupee            |                  | 355.70                                  |                  |   |                  |   |                  | 355.70                                  |
| Morocco                | Dirham           |                  | 137.26                                  |                  |   |                  |   |                  | 137.26                                  |
| Christopher Bradish:   |                  |                  |   |                  |   |                  |   |                  |   |
| Cyprus                 | Pound            |                  | 63.09                                   |                  |   |                  |   |                  | 63.09                                   |
| Syria                  | Pound            |                  | 47.96                                   |                  |   |                  |   |                  | 47.96                                   |
| India                  | Rupee            |                  | 536.15                                  |                  |   |                  |   |                  | 536.15                                  |
| Morocco                | Dirham           |                  | 93.37                                   |                  |   |                  |   |                  | 93.37                                   |
| Senator Amy Klobuchar: |                  |                  |   |                  |   |                  |   |                  |   |
| Cyprus                 | Euro             |                  | 85.14                                   |                  |   |                  |   |                  | 85.14                                   |
| Syria                  | Pound            |                  | 17.77                                   |                  |   |                  |   |                  | 17.77                                   |
| India                  | Rupee            |                  | 711.54                                  |                  |   |                  |   |                  | 711.54                                  |
| Morocco                | Dirham           |                  | 111.52                                  |                  |   |                  |   |                  | 111.52                                  |
| Thomas Sullivan:       |                  |                  |   |                  |   |                  |   |                  |   |
| Cyprus                 | Euro             |                  | 106.49                                  |                  |   |                  |   |                  | 106.49                                  |
| Syria                  | Pound            |                  | 107.77                                  |                  |   |                  |   |                  | 107.77                                  |
| India                  | Rupee            |                  | 616.22                                  |                  |   |                  |   |                  | 616.22                                  |
| Morocco                | Dirham           |                  | 267.02                                  |                  |   |                  |   |                  | 267.02                                  |
| Senator Al Franken:    |                  |                  |   |                  |   |                  |   |                  |   |
| United States          | Dollar           |                  |   |                  | 11,307.00                               |                  |   |                  | 11,307.00                               |
| Pakistan               | Rupee            |                  | 10.00                                   |                  |   |                  |   |                  | 10.00                                   |
| Afghanistan            | Afghani          |                  | 15.00                                   |                  |   |                  |   |                  | 15.00                                   |
| Jeffrey Lomonaco:      |                  |                  |   |                  |   |                  |   |                  |   |
| United States          | Dollar           |                  |   |                  | 11,031.00                               |                  |   |                  | 11,031.00                               |
| Pakistan               | Rupee            |                  | 10.00                                   |                  |   |                  |   |                  | 10.00                                   |
| Afghanistan            | Afghani          |                  | 10.00                                   |                  |   |                  |   |                  | 10.00                                   |
| Total                  |                  |                  | 3,403.62                                |                  | 22,338.00                               |                  |   |                  | 25,741.62                               |

SENATOR PATRICK LEAHY,  
Chairman, Committee on the Judiciary, Apr. 29, 2010.

CONSOLIDATED REPORT OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMITTEE ON SMALL BUSINESS & ENTREPRENEURSHIP FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                  |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Wesley Kungel:   |                  |                  |   |                  |   |                  |   |                  |   |
| United States    | Dollar           |                  |   |                  | 1,600.30                                |                  |   |                  | 1,600.30                                |
| Japan            | Yen              |                  | 2,025.00                                |                  |   |                  |   |                  | 2,025.00                                |
| Thomas Keith:    |                  |                  |   |                  |   |                  |   |                  |   |
| United States    | Dollar           |                  |   |                  | 1,600.30                                |                  |   |                  | 1,600.30                                |

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMITTEE ON SMALL BUSINESS & ENTREPRENEURSHIP FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010—Continued

| Name and country | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                  |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Japan            | Yen              |                  | 2,025.00                                |                  |   |                  |   |                  | 2,025.00                                |
| Total            |                  |                  | 4,050.00                                |                  | 3,200.60                                |                  |   |                  | 7,250.60                                |

SENATOR MARY LANDRIEU,  
Chairman, Committee on Small Business & Entrepreneurship, Apr. 19, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMITTEE ON INTELLIGENCE FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country         | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|--------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                          |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| David Koger              | Dollar           |                  | 3,305.50                                |                  |   |                  |   |                  | 3,305.50                                |
| Richard Girven           | Dollar           |                  | 2,857.00                                |                  | 10,206.00                               |                  |   |                  | 10,206.00                               |
| Andrew Kerr              | Dollar           |                  | 2,960.00                                |                  | 10,206.00                               |                  | 130.00                                  |                  | 10,336.00                               |
| Senator Bill Nelson      | Dollar           |                  | 1,520.00                                |                  | 10,206.00                               |                  |   |                  | 10,206.00                               |
| Caroline Tess            | Dollar           |                  | 1,500.00                                |                  | 14,416.70                               |                  |   |                  | 14,416.70                               |
| Greta Lundeberg          | Dollar           |                  | 1,416.00                                |                  | 12,894.70                               |                  |   |                  | 12,894.70                               |
| Senator Saxby Chambliss  | Dollar           |                  | 1,173.00                                |                  |   |                  |   |                  | 1,173.00                                |
| Jennifer Wagner          | Dollar           |                  | 1,173.00                                |                  |   |                  |   |                  | 1,173.00                                |
| Senator Evan Bayh        | Dollar           |                  | 1,569.00                                |                  |   |                  |   |                  | 1,569.00                                |
| Michael Pevzner          | Dollar           |                  | 1,569.00                                |                  |   |                  |   |                  | 1,569.00                                |
| Bryan Smith              | Dollar           |                  | 2,991.58                                |                  |   |                  |   |                  | 2,991.58                                |
| Clete Johnson            | Dollar           |                  | 2,991.58                                |                  | 9,353.10                                |                  |   |                  | 9,353.10                                |
| Senator Christopher Bond | Dollar           |                  | 1,427.00                                |                  | 7,951.00                                |                  |   |                  | 7,951.00                                |
| Louis Tucker             | Dollar           |                  | 1,427.00                                |                  | 6,270.10                                |                  |   |                  | 6,270.10                                |
| Gordon Matlock           | Dollar           |                  | 4,514.00                                |                  |   |                  |   |                  | 4,514.00                                |
| Michael DuBois           | Dollar           |                  | 4,514.00                                |                  | 8,926.60                                |                  |   |                  | 8,926.60                                |
| Michael DuBois           | Dollar           |                  | 1,427.00                                |                  | 8,926.60                                |                  |   |                  | 8,926.60                                |
| Michael DuBois           | Dollar           |                  | 1,427.00                                |                  | 5,653.10                                |                  |   |                  | 5,653.10                                |
| Total                    |                  |                  | 36,907.66                               |                  | 117,904.60                              |                  | 130.00                                  |                  | 154,942.26                              |

SENATOR DIANNE FEINSTEIN,  
Chairman, Committee on Intelligence, Apr. 29, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), JOINT ECONOMIC COMMITTEE FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country          | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|---------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                           |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Chair Carolyn B. Maloney: |                  |                  |   |                  |   |                  |   |                  |   |
| United States             | Dollar           |                  |   |                  | 3,619.69                                |                  |   |                  | 3,619.69                                |
| Switzerland               | Dollar           |                  | 1,148.00                                |                  |   |                  |   |                  | 1,148.00                                |
| Total                     |                  |                  | 1,148.08                                |                  | 3,619.69                                |                  |   |                  | 4,767.77                                |

REPRESENTATIVE CAROLYN MALONEY,  
Chairman, Joint Economic Committee, Apr. 28, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMISSION ON SECURITY AND COOPERATION IN EUROPE FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country         | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|--------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                          |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Orest Deychakiwsky:      |                  |                  |   |                  |   |                  |   |                  |   |
| Ukraine                  | Hryvnia          |                  | 2,015.00                                |                  |   |                  |   |                  | 2,015.00                                |
| United States            | Dollar           |                  |   |                  | 6,667.50                                |                  |   |                  | 6,667.50                                |
| Winsome Packer:          |                  |                  |   |                  |   |                  |   |                  |   |
| Ukraine                  | Hryvnia          |                  | 1,782.00                                |                  |   |                  |   |                  | 1,782.00                                |
| United States            | Dollar           |                  |   |                  | 1,927.00                                |                  |   |                  | 1,927.00                                |
| Daniel Redfield:         |                  |                  |   |                  |   |                  |   |                  |   |
| Ukraine                  | Hryvnia          |                  | 1,660.00                                |                  |   |                  |   |                  | 1,660.00                                |
| United States            | Dollar           |                  |   |                  | 6,527.00                                |                  |   |                  | 6,527.00                                |
| Winsome Packer:          |                  |                  |   |                  |   |                  |   |                  |   |
| Austria                  | Euro             |                  | 29,637.99                               |                  |   |                  |   |                  | 29,637.99                               |
| United States            | Dollar           |                  |   |                  | 10,715.30                               |                  |   |                  | 10,715.30                               |
| Douglas Davidson:        |                  |                  |   |                  |   |                  |   |                  |   |
| Poland                   | Zloty            |                  | 1,040.00                                |                  |   |                  |   |                  | 1,040.00                                |
| Belgium                  | Euro             |                  | 1,070.00                                |                  |   |                  |   |                  | 1,070.00                                |
| United States            | Dollar           |                  |   |                  | 8,712.10                                |                  |   |                  | 8,712.10                                |
| Senator Benjamin Cardin: |                  |                  |   |                  |   |                  |   |                  |   |
| Morocco                  | Dirham           |                  | 481.10                                  |                  |   |                  |   |                  | 481.10                                  |
| Spain                    | Euro             |                  | 736.61                                  |                  |   |                  |   |                  | 736.61                                  |
| Austria                  | Euro             |                  | 971.29                                  |                  |   |                  |   |                  | 971.29                                  |

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), COMMISSION ON SECURITY AND COOPERATION IN EUROPE FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010—Continued

| Name and country               | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|--------------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                                |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Senator Roger Wicker:          |                  |                  |   |                  |   |                  |   |                  |   |
| Morocco                        | Dirham           |                  | 646.10                                  |                  |   |                  |   |                  | 646.10                                  |
| Spain                          | Euro             |                  | 901.61                                  |                  |   |                  |   |                  | 901.61                                  |
| Austria                        | Euro             |                  | 1,471.29                                |                  |   |                  |   |                  | 1,471.29                                |
| Representative Robert Aderhot: |                  |                  |   |                  |   |                  |   |                  |   |
| Morocco                        | Dirham           |                  | 646.10                                  |                  |   |                  |   |                  | 646.10                                  |
| Spain                          | Euro             |                  | 901.61                                  |                  |   |                  |   |                  | 901.61                                  |
| Austria                        | Euro             |                  | 1,471.29                                |                  |   |                  |   |                  | 1,471.29                                |
| Fred Turner:                   |                  |                  |   |                  |   |                  |   |                  |   |
| Morocco                        | Dirham           |                  | 646.10                                  |                  |   |                  |   |                  | 646.10                                  |
| Spain                          | Euro             |                  | 901.61                                  |                  |   |                  |   |                  | 901.61                                  |
| Austria                        | Euro             |                  | 1,471.29                                |                  |   |                  |   |                  | 1,471.29                                |
| Marlene Kaufmann:              |                  |                  |   |                  |   |                  |   |                  |   |
| Morocco                        | Dirham           |                  | 646.10                                  |                  |   |                  |   |                  | 646.10                                  |
| Spain                          | Euro             |                  | 901.61                                  |                  |   |                  |   |                  | 901.61                                  |
| Austria                        | Euro             |                  | 1,471.29                                |                  |   |                  |   |                  | 1,471.29                                |
| Neil Simon:                    |                  |                  |   |                  |   |                  |   |                  |   |
| Morocco                        | Dirham           |                  | 646.10                                  |                  |   |                  |   |                  | 646.10                                  |
| Spain                          | Euro             |                  | 901.61                                  |                  |   |                  |   |                  | 901.61                                  |
| Austria                        | Euro             |                  | 1,471.29                                |                  |   |                  |   |                  | 1,471.29                                |
| Bob Hand:                      |                  |                  |   |                  |   |                  |   |                  |   |
| Morocco                        | Dirham           |                  | 416.10                                  |                  |   |                  |   |                  | 416.10                                  |
| Spain                          | Euro             |                  | 670.61                                  |                  |   |                  |   |                  | 670.61                                  |
| Austria                        | Euro             |                  | 907.29                                  |                  |   |                  |   |                  | 907.29                                  |
| Josh Shapiro:                  |                  |                  |   |                  |   |                  |   |                  |   |
| Morocco                        | Dirham           |                  | 646.10                                  |                  |   |                  |   |                  | 646.10                                  |
| Spain                          | Euro             |                  | 901.61                                  |                  |   |                  |   |                  | 901.61                                  |
| Austria                        | Euro             |                  | 1,471.29                                |                  |   |                  |   |                  | 1,471.29                                |
| Shelly Han:                    |                  |                  |   |                  |   |                  |   |                  |   |
| Austria                        | Euro             |                  | 1,031.48                                |                  |   |                  |   |                  | 1,031.48                                |
| United States                  | Dollar           |                  |   |                  | 5,443.90                                |                  |   |                  | 5,443.90                                |
| Orest Deychakivsky:            |                  |                  |   |                  |   |                  |   |                  |   |
| Ukraine                        | Hryvnia          |                  | 2,052.00                                |                  |   |                  |   |                  | 2,052.00                                |
| Germany                        | Euro             |                  | 1,029.48                                |                  |   |                  |   |                  | 1,029.48                                |
| United States                  | Dollar           |                  |   |                  | 6,705.30                                |                  |   |                  | 6,705.30                                |
| Kyle Parker:                   |                  |                  |   |                  |   |                  |   |                  |   |
| Ukraine                        | Hryvnia          |                  | 2,072.00                                |                  |   |                  |   |                  | 2,072.00                                |
| Germany                        | Euro             |                  | 1,029.48                                |                  |   |                  |   |                  | 1,029.48                                |
| United States                  | Dollar           |                  |   |                  | 6,705.30                                |                  |   |                  | 6,705.30                                |
| Alex Johnson:                  |                  |                  |   |                  |   |                  |   |                  |   |
| Spain                          | Euro             |                  | 2,145.00                                |                  |   |                  |   |                  | 2,145.00                                |
| United States                  | Dollar           |                  |   |                  | 6,604.11                                |                  |   |                  | 6,604.11                                |
| Shelly Han:                    |                  |                  |   |                  |   |                  |   |                  |   |
| Tajikistan                     | Somoni           |                  | 2,027.00                                |                  |   |                  |   |                  | 2,027.00                                |
| United States                  | Dollar           |                  |   |                  | 8,599.20                                |                  |   |                  | 8,599.20                                |
| Kazakhstan                     | Tenge            |                  | 2,620.89                                |                  |   |                  |   |                  | 2,620.89                                |
| United States                  | Dollar           |                  |   |                  | 887.98                                  |                  |   |                  | 887.98                                  |
| Uzbekistan                     | Som              |                  | 662.00                                  |                  |   |                  |   |                  | 662.00                                  |
| United States                  | Dollar           |                  |   |                  | 1,314.53                                |                  |   |                  | 1,314.53                                |
| Janice Helwig:                 |                  |                  |   |                  |   |                  |   |                  |   |
| Tajikistan                     | Somoni           |                  | 2,145.00                                |                  |   |                  |   |                  | 2,145.00                                |
| United States                  | Dollar           |                  |   |                  | 8,599.20                                |                  |   |                  | 8,599.20                                |
| Kazakhstan                     | Tenge            |                  | 2,620.89                                |                  |   |                  |   |                  | 2,620.89                                |
| United States                  | Dollar           |                  |   |                  | 887.98                                  |                  |   |                  | 887.98                                  |
| Uzbekistan                     | Som              |                  | 662.00                                  |                  |   |                  |   |                  | 662.00                                  |
| United States                  | Dollar           |                  |   |                  | 1,314.53                                |                  |   |                  | 1,314.53                                |
| Total                          |                  |                  | 79,599.21                               |                  | 81,620.93                               |                  |   |                  | 161,220.14                              |

SENATOR BENJAMIN CARDIN,  
Chairman, Commission on Security and Cooperation in Europe,  
Apr. 23, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), MAJORITY LEADER FOR TRAVEL FROM JAN. 1 TO MAR. 31, 2010

| Name and country | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                  |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Jessica Lewis:   |                  |                  |   |                  |   |                  |   |                  |   |
| Haiti            | Dollar           |                  |   |                  | 23.30                                   |                  |   |                  | 23.30                                   |
| Thomas Ross:     |                  |                  |   |                  |   |                  |   |                  |   |
| Haiti            | Dollar           |                  |   |                  | 13.45                                   |                  |   |                  | 13.45                                   |
| Total            |                  |                  |   |                  | 36.75                                   |                  |   |                  | 36.75                                   |

SENATOR HARRY REID,  
Majority Leader, Apr. 15, 2010.

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22  
U.S.C. 1754(b), CODEL McCONNELL FOR TRAVEL FROM JAN. 6 TO JAN. 11, 2010

| Name and country         | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|--------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                          |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Senator Mitch McConnell: |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                   | Dollar           |                  | 220.46                                  |                  |   |                  |   |                  | 220.46                                  |
| Pakistan                 | Dollar           |                  | 90.00                                   |                  |   |                  |   |                  | 90.00                                   |
| Afghanistan              | Dollar           |                  | 156.00                                  |                  |   |                  |   |                  | 156.00                                  |
| Senator Mike Crapo:      |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                   | Dollar           |                  | 463.74                                  |                  |   |                  |   |                  | 463.74                                  |
| Pakistan                 | Dollar           |                  | 160.00                                  |                  |   |                  |   |                  | 160.00                                  |
| Afghanistan              | Dollar           |                  | 156.00                                  |                  |   |                  |   |                  | 156.00                                  |
| Senator Lisa Murkowski:  |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                   | Dollar           |                  | 263.74                                  |                  |   |                  |   |                  | 263.74                                  |

CONSOLIDATED REPORT OF EXPENDITURE OF FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95—384—22  
U.S.C. 1754(b), CODEL MCCONNELL FOR TRAVEL FROM JAN. 6 TO JAN. 11, 2010—Continued

| Name and country         | Name of currency | Per diem         |   | Transportation   |   | Miscellaneous    |   | Total            |   |
|--------------------------|------------------|------------------|---|------------------|---|------------------|---|------------------|---|
|                          |                  | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency | Foreign currency | U.S. dollar equivalent or U.S. currency |
| Pakistan                 | Dollar           |                  | 90.00                                   |                  |   |                  |   |                  | 90.00                                   |
| Afghanistan              | Dollar           |                  | 156.00                                  |                  |   |                  |   |                  | 156.00                                  |
| Senator Roger F. Wicker: |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                   | Dollar           |                  | 463.74                                  |                  |   |                  |   |                  | 463.74                                  |
| Pakistan                 | Dollar           |                  | 160.00                                  |                  |   |                  |   |                  | 160.00                                  |
| Afghanistan              | Dollar           |                  | 156.00                                  |                  |   |                  |   |                  | 156.00                                  |
| Brian Monahan:           |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                   | Dollar           |                  | 436.74                                  |                  |   |                  |   |                  | 436.74                                  |
| Pakistan                 | Dollar           |                  | 160.00                                  |                  |   |                  |   |                  | 160.00                                  |
| Afghanistan              | Dollar           |                  | 156.00                                  |                  |   |                  |   |                  | 156.00                                  |
| Kyle Simmons:            |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                   | Dollar           |                  | 220.74                                  |                  |   |                  |   |                  | 220.74                                  |
| Pakistan                 | Dollar           |                  | 160.00                                  |                  |   |                  |   |                  | 160.00                                  |
| Afghanistan              | Dollar           |                  | 156.00                                  |                  |   |                  |   |                  | 156.00                                  |
| Tom Hawkins:             |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                   | Dollar           |                  | 278.74                                  |                  |   |                  |   |                  | 278.74                                  |
| Pakistan                 | Dollar           |                  | 90.00                                   |                  |   |                  |   |                  | 90.00                                   |
| Afghanistan              | Dollar           |                  | 156.00                                  |                  |   |                  |   |                  | 156.00                                  |
| Roy Brownell:            |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                   | Dollar           |                  | 233.36                                  |                  |   |                  |   |                  | 233.36                                  |
| Pakistan                 | Dollar           |                  | 160.00                                  |                  |   |                  |   |                  | 160.00                                  |
| Afghanistan              | Dollar           |                  | 156.00                                  |                  |   |                  |   |                  | 156.00                                  |
| * Delegation Expenses:   |                  |                  |   |                  |   |                  |   |                  |   |
| Kuwait                   |                  |                  |   |                  |   |                  | 1,543.22                                |                  | 1,543.22                                |
| Pakistan                 |                  |                  |   |                  |   |                  | 615.07                                  |                  | 615.07                                  |
| Total                    |                  |                  | 4,899.26                                |                  |   |                  | 2,158.29                                |                  | 7,057.55                                |

SENATOR MITCH MCCONNELL,  
Republican Leader, Mar. 8, 2010.

FASTER FOIA ACT OF 2010

Mr. DODD. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of Calendar No 350, S. 3111.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (S. 3111) to establish the Commission on Freedom of Information Act Processing Delays.

There being no objection, the Senate proceeded to consider the bill, which had been reported from the Committee on the Judiciary, with amendments, as follows:

(The parts of the bill intended to be stricken are shown in boldface brackets and the parts of the bill intended to be inserted are shown in italics.)

S. 3111

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. COMMISSION ON FREEDOM OF INFORMATION ACT PROCESSING DELAYS.**

(a) **SHORT TITLE.**—This Act may be cited as the “Faster FOIA Act of 2010”.

(b) **ESTABLISHMENT.**—There is established the Commission on Freedom of Information Act Processing Delays (in this Act referred to as the “Commission”) for the purpose of conducting a study relating to methods to help reduce delays in processing requests submitted to Federal agencies under section 552 of title 5, United States Code (commonly referred to as the “Freedom of Information Act”).

(c) **MEMBERSHIP.**—

(1) **IN GENERAL.**—The Commission shall be composed of 16 members of whom—

(A) 3 shall be appointed by the chairman of the Committee on the Judiciary of the Senate;

(B) 3 shall be appointed by the ranking member of the Committee on the Judiciary of the Senate;

(C) 3 shall be appointed by the chairman of the Committee on Government Reform of the House of Representatives;

(D) 3 shall be appointed by the ranking member of the Committee on Government Reform of the House of Representatives;

(E) 1 shall be appointed by the Attorney General of the United States;

(F) 1 shall be appointed by the Director of the Office of Management and Budget;

(G) 1 shall be appointed by the Archivist of the United States; and

(H) 1 shall be appointed by the Comptroller General of the United States.

**[(2) QUALIFICATIONS OF CONGRESSIONAL APPOINTEES.**—Of the 3 appointees under each of subparagraphs (A), (B), (C), and (D) of paragraph (1)—

**[(A)** at least 1 shall have experience in submitting requests under section 552 of title 5, United States Code, to Federal agencies, such as on behalf of nonprofit research or educational organizations or news media organizations; and

**[(B)** at least 1 shall have experience in academic research in the fields of library science, information management, or public access to Government information.]

**[(2) QUALIFICATIONS OF CONGRESSIONAL APPOINTEES.**—Of the 3 appointees under each of subparagraphs (A), (B), (C), and (D) of paragraph (1) at least 2 shall have experience in academic research in the fields of library science, information management, or public access to Government information.

**[(3) TIMELINESS OF APPOINTMENTS.**—Appointments to the Commission shall be made as expeditiously as possible, but not later than 60 days after the date of enactment of this Act.

(d) **STUDY.**—The Commission shall conduct a study to—

(1) identify methods that—

(A) will help reduce delays in the processing of requests submitted to Federal agencies under section 552 of title 5, United States Code; and

(B) ensure the efficient and equitable administration of that section throughout the Federal Government; [and]

(2) examine whether the system for charging fees and granting waivers of fees under section 552 of title 5, United States Code, needs to be reformed in order to reduce delays in processing requests[.]; and

(3) examine and determine—

(A) why the Federal Government’s use of the exemptions under section 552(b) of title 5, United States Code, increased during fiscal year 2009;

(B) the reasons for any increase, including whether the increase was warranted and whether the increase contributed to FOIA processing delays;

(C) what efforts were made by Federal agencies to comply with President Obama’s January 21, 2009 Presidential Memorandum on Freedom of Information Act Requests and whether those efforts were successful; and

(D) make recommendations on how the use of exemptions under section 552(b) of title 5, United States Code, may be limited.

(e) **REPORT.**—Not later than 1 year after the date of enactment of this Act, the Commission shall submit a report to Congress and the President containing the results of the study under this section, which shall include—

(1) a description of the methods identified by the study;

(2) the conclusions and recommendations of the Commission regarding—

(A) each method identified; and

(B) the charging of fees and granting of waivers of fees; and

(3) recommendations for legislative or administrative actions to implement the conclusions of the Commission.

(f) **STAFF AND ADMINISTRATIVE SUPPORT SERVICES.**—The Comptroller General of the United States shall provide to the Commission such staff and administrative support services, including research assistance at the request of the Commission, as necessary for the Commission to perform its functions efficiently and in accordance with this section.

(g) **INFORMATION.**—To the extent permitted by law, the heads of executive agencies, the Government Accountability Office, and the Congressional Research Service shall provide to the Commission such information as the Commission may require to carry out its functions.

(h) **COMPENSATION OF MEMBERS.**—Members of the Commission shall serve without compensation for services performed for the Commission.

(i) **TRAVEL EXPENSES.**—The members of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Commission.



(j) APPLICABILITY OF FEDERAL ADVISORY COMMITTEE ACT.—The Federal Advisory Committee Act (5 U.S.C. App.) shall apply to the Commission.

(k) TERMINATION.—The Commission shall terminate 30 days after the submission of the report under subsection (e).

Mr. LEAHY. Mr. President, I commend the Senate in promptly passing the Leahy-Cornyn Faster FOIA Act of 2010—an important measure to improve the administration of the Freedom of Information Act, FOIA. This bill will establish a bipartisan commission to examine the root causes of agency FOIA delays and to recommend to the Congress and the President steps to help eliminate FOIA backlogs.

Senator CORNYN and I first introduced this bill in 2005 to address the growing problem of excessive FOIA delays within our Federal agencies. In the 5 years since, we have successfully worked together to reinvigorate FOIA through several other legislative initiatives. I thank Senator CORNYN for his work on this bill and for his leadership on this issue. I also thank Senators FEINGOLD, WHITEHOUSE and KLOBUCHAR, who have cosponsored this bill. We have also worked with Senator GRASSLEY and Senator SESSIONS to make further improvements.

The Obama administration has also made significant progress in improving the FOIA process. In March, the administration announced that the number of overdue FOIA cases fell by 50 percent governmentwide during the past year. This is good news. But large FOIA backlogs remain a major roadblock to public access to information.

According to the Department of Justice's Freedom of Information Act Annual Report for Fiscal Year 2009, the Department had a backlog of almost 5,000 FOIA requests at the end of 2009. The Department of Homeland Security's report for the same period shows a backlog of 18,918 FOIA requests.

The Associated Press recently reported that more than 67,000 overdue FOIA requests remain outstanding across the Federal Government. Their report also indicates that that the government's use of FOIA exemptions to withhold information from the public which often contributes to FOIA delays increased during fiscal year 2009.

Senator CORNYN and I believe that these delays are simply unacceptable. And that is why we introduced this bill.

The Commission created by the Faster FOIA Act will make key recommendations to Congress and the President for reducing impediments to the efficient processing of FOIA requests. The Commission will also study why Federal agencies are relying more and more on FOIA exemptions to withhold information from the public. In addition, the Commission will examine whether the current system for charging fees and granting fee waivers under FOIA should be modified. The Commission will be made up of government and nongovernmental representatives with a broad range of experience related to handling FOIA requests.

I have said many times that open government is neither a Democratic issue nor a Republican issue—it is truly an American value and virtue that we all must uphold. The Senate will unanimously pass this bipartisan legislation. I hope that the House of Representatives will promptly consider this bill so that Congress can send it to the President before the end of the year.

Mr. DODD. Mr. President, I ask unanimous consent that the committee-reported amendments be considered; that a Leahy-Cornyn amendment, which is at the desk, be agreed to; that the committee-reported amendments be agreed to; that the bill, as amended, be read a third time and passed, the motion to reconsider be laid upon the table, with no intervening action or debate, and that any statements relating to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Committee amendments were agreed to.

The amendment (No. 3847) was agreed to, as follows:

(Purpose: To provide for the Archivist of the United States to provide staff and administrative support services to the Commission)

On page 6, line 5, strike "The Comptroller General of the United States" and insert "The Archivist of the United States".

On page 7, strike lines 1 through 3, and insert the following:

(j) TRANSPARENCY.—All meetings of the Commission shall be open to the public, except that a meeting, or any portion of it, may be closed to the public if it concerns matters or information described in chapter 552(b)(c) of title 5, United States Code. Interested persons shall be permitted to appear at open meetings and present oral or written statements on the subject matter of the meeting. The Commission may administer oaths or affirmations to any person appearing before the Commission.

The bill (S. 3111), as amended, was ordered to be engrossed for a third reading, was read the third time, and passed, as follows:

#### S. 3111

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. COMMISSION ON FREEDOM OF INFORMATION ACT PROCESSING DELAYS.

(a) SHORT TITLE.—This Act may be cited as the "Faster FOIA Act of 2010".

(b) ESTABLISHMENT.—There is established the Commission on Freedom of Information Act Processing Delays (in this Act referred to as the "Commission") for the purpose of conducting a study relating to methods to help reduce delays in processing requests submitted to Federal agencies under section 552 of title 5, United States Code (commonly referred to as the "Freedom of Information Act").

(c) MEMBERSHIP.—

(1) IN GENERAL.—The Commission shall be composed of 16 members of whom—

(A) 3 shall be appointed by the chairman of the Committee on the Judiciary of the Senate;

(B) 3 shall be appointed by the ranking member of the Committee on the Judiciary of the Senate;

(C) 3 shall be appointed by the chairman of the Committee on Government Reform of the House of Representatives;

(D) 3 shall be appointed by the ranking member of the Committee on Government Reform of the House of Representatives;

(E) 1 shall be appointed by the Attorney General of the United States;

(F) 1 shall be appointed by the Director of the Office of Management and Budget;

(G) 1 shall be appointed by the Archivist of the United States; and

(H) 1 shall be appointed by the Comptroller General of the United States.

(2) QUALIFICATIONS OF CONGRESSIONAL APPOINTEES.—Of the 3 appointees under each of subparagraphs (A), (B), (C), and (D) of paragraph (1) at least 2 shall have experience in academic research in the fields of library science, information management, or public access to Government information.

(3) TIMELINESS OF APPOINTMENTS.—Appointments to the Commission shall be made as expeditiously as possible, but not later than 60 days after the date of enactment of this Act.

(d) STUDY.—The Commission shall conduct a study to—

(1) identify methods that—

(A) will help reduce delays in the processing of requests submitted to Federal agencies under section 552 of title 5, United States Code; and

(B) ensure the efficient and equitable administration of that section throughout the Federal Government;

(2) examine whether the system for charging fees and granting waivers of fees under section 552 of title 5, United States Code, needs to be reformed in order to reduce delays in processing requests; and

(3) examine and determine—

(A) why the Federal Government's use of the exemptions under section 552(b) of title 5, United States Code, increased during fiscal year 2009;

(B) the reasons for any increase, including whether the increase was warranted and whether the increase contributed to FOIA processing delays;

(C) what efforts were made by Federal agencies to comply with President Obama's January 21, 2009 Presidential Memorandum on Freedom of Information Act Requests and whether those efforts were successful; and

(D) make recommendations on how the use of exemptions under section 552(b) of title 5, United States Code, may be limited.

(e) REPORT.—Not later than 1 year after the date of enactment of this Act, the Commission shall submit a report to Congress and the President containing the results of the study under this section, which shall include—

(1) a description of the methods identified by the study;

(2) the conclusions and recommendations of the Commission regarding—

(A) each method identified; and

(B) the charging of fees and granting of waivers of fees; and

(3) recommendations for legislative or administrative actions to implement the conclusions of the Commission.

(f) STAFF AND ADMINISTRATIVE SUPPORT SERVICES.—The Archivist of the United States shall provide to the Commission such staff and administrative support services, including research assistance at the request of the Commission, as necessary for the Commission to perform its functions efficiently and in accordance with this section.

(g) INFORMATION.—To the extent permitted by law, the heads of executive agencies, the Government Accountability Office, and the Congressional Research Service shall provide to the Commission such information as the

Commission may require to carry out its functions.

(h) COMPENSATION OF MEMBERS.—Members of the Commission shall serve without compensation for services performed for the Commission.

(i) TRAVEL EXPENSES.—The members of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Commission.

(j) TRANSPARENCY.—All meetings of the Commission shall be open to the public, except that a meeting, or any portion of it, may be closed to the public if it concerns matters or information described in chapter 552b(c) of title 5, United States Code. Interested persons shall be permitted to appear at open meetings and present oral or written statements on the subject matter of the meeting. The Commission may administer oaths or affirmations to any person appearing before the Commission.

(k) TERMINATION.—The Commission shall terminate 30 days after the submission of the report under subsection (e).

#### CLARIFYING THE TERM "CENSUS"

Mr. DODD. Mr. President, I ask unanimous consent that the Homeland Security and Governmental Affairs Committee be discharged from further consideration of H.R. 5148, and the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (H.R. 5148) to amend title 39, United States Code, to clarify the instances in which the term "census" may appear on mailable matter.

There being no objection, the Senate proceeded to consider the bill.

Mr. DODD. Mr. President, I ask unanimous consent that the bill be read a third time and passed, the motion to reconsider be laid upon the table, with no intervening action or debate, and that any statements relating to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (H.R. 5148) was ordered to a third reading, was read the third time, and passed.

#### NATIONAL CHARTER SCHOOLS WEEK

Mr. DODD. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of S. Res. 514, submitted earlier today.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 514) congratulating the students, parents, teachers, and administrators of charter schools across the United States for ongoing contributions to education and supporting the ideals and goals of the 11th annual National Charter Schools Week, to be held May 2 through May 8, 2010.

There being no objection, the Senate proceeded to consider the resolution.

Mr. DODD. Mr. President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, the motions to reconsider be laid upon the table, with no intervening action or debate, and that any statements relating to the resolution be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 514) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

#### S. RES. 514

Whereas charter schools deliver high-quality public education and challenge all students to reach their potential;

Whereas charter schools promote innovation and excellence in public education;

Whereas charter schools provide thousands of families with diverse and innovative educational options for their children;

Whereas charter schools are public schools authorized by a designated public entity that respond to the needs of communities, families, and students in the United States, and promote the principles of quality, accountability, choice, and innovation;

Whereas, in exchange for flexibility and autonomy, charter schools are held accountable by their sponsors for improving student achievement and for the financial and other operations of the charter schools;

Whereas 40 States, the District of Columbia, and Guam have passed laws authorizing charter schools;

Whereas 4,956 charter schools are operating nationwide, serving more than 1,600,000 students;

Whereas, in fiscal year 2010 and the 16 previous fiscal years, Congress has provided a total of more than \$2,734,370,000 in financial assistance to the charter school movement through grants for planning, startup, implementation, dissemination, and facilities;

Whereas numerous charter schools improve the achievements of students and stimulate improvement in traditional public schools;

Whereas charter schools are required to meet the student achievement accountability requirements under the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.) in the same manner as traditional public schools;

Whereas charter schools often set higher and additional individual goals than the requirements of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.) to ensure that charter schools are of high quality and truly accountable to the public;

Whereas charter schools give parents the freedom to choose public schools, routinely measure parental satisfaction levels, and must prove their ongoing success to parents, policymakers, and the communities served by the charter schools;

Whereas more than 50 percent of charter schools report having a waiting list, and the total number of students on all such waiting lists is enough to fill more than 1,100 average-sized charter schools;

Whereas the President has called for doubling the Federal support for charter schools, including replicating and expanding the highest performing charter models to meet the dramatic demand created by the more than 365,000 children on charter school waiting lists; and

Whereas the 11th annual National Charter Schools Week is to be held May 2, through May 8, 2010: Now, therefore, be it

Resolved, That the Senate—

(1) congratulates the students, parents, teachers, and administrators of charter schools across the United States for ongoing contributions to education, the impressive strides made in closing the persistent academic achievement gap in the United States, and improving and strengthening the public school system in the United States;

(2) supports the ideals and goals of the 11th annual National Charter Schools Week, a week-long celebration to be held May 2 through May 8, 2010, in communities throughout the United States; and

(3) encourages the people of the United States to hold appropriate programs, ceremonies, and activities during National Charter Schools Week to demonstrate support for charter schools.

#### ORDERS FOR THURSDAY, MAY 6, 2010

Mr. DODD. Mr. President, I ask unanimous consent that when the Senate completes its business today, it adjourn until 9:30 a.m., Thursday, May 6; that following the prayer and the pledge, the Journal of proceedings be approved to date, the morning hour be deemed expired, the time for the two leaders be reserved for their use later in the day, and the Senate resume consideration of S. 3217, Wall Street reform, as provided for under the previous order.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### PROGRAM

Mr. DODD. Mr. President, under the previous order, at 10 a.m., the Senate will proceed to vote in relation to the Tester-Hutchison amendment regarding insurance premiums.

#### ORDER FOR ADJOURNMENT

Mr. DODD. If there is no further business to come before the Senate, I ask it adjourn under the previous order, following the remarks of Senator MARK UDALL of Colorado.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Colorado.

Mr. UDALL of Colorado. Mr. President, are we in morning business?

The PRESIDING OFFICER. Yes, we are.

#### AMENDMENT NO. 3778 TO S. 3217

Mr. UDALL of Colorado. Mr. President, I rise today to speak about a bipartisan amendment which Senator LUGAR and I have filed based on our bill, the Fair Access to Credit Scores Act of 2010. This amendment is cosponsored by 17 of our colleagues from both sides of the aisle, which I have to say is a rare bipartisan piece of legislation. Our amendment corrects one of the fundamental inequities in our financial system by giving Americans free annual access to their credit score.

The problem is that most people have been misled to believe that people have access to a free credit score, but that simply is not true. They only have access to their report. A credit report

tells consumers what outstanding credit accounts they have open, such as student loans or credit cards, perhaps a car or home loan. Unfortunately, it tells Americans little else. On the other hand, your credit score, which our legislation makes available, has the critical information consumers need to know.

This score is the very first point of entry into our entire financial system which rates each and every one of us. It is a number that banks, lenders, and large financial firms have easy access to, while hard-working Americans—the engine of our economy—do not have access to it. A credit score affects consumers' interest rates, monthly payments on home loans, and can even affect a consumer's ability to buy a car, rent an apartment or get phone or Internet service. They can be paying interest rates on their home loan, car loan, or student loan which are two to three times higher because of their credit score. This inequity absolutely needs to be fixed if Americans are to take control of their finances. How do we expect them to do that if they do not know if their credit score is bad or good?

Mr. President, I will be insisting on a vote because we must put consumers back in control of their finances by offering Americans annual access to their credit score when they access their free annual credit report.

I know lobbyists have been calling everyone in the Capitol. These credit reporting agencies have misled Americans for years, and now their lobbyists are trying to mislead my colleagues in the Senate. They are making calls and asking Members to fight this transparency and coming up with all sorts of phony arguments. The truth is, this amendment accomplishes what the television commercials and their fine print have claimed for years—the offer of a free credit score.

Our bipartisan amendment would simply require that a credit score be included when a consumer accesses their free annual credit report once per year from each agency. This would provide some context for consumers who access their free annual credit report and allow them to take responsibility for their financial situation.

Since we filed this amendment—and I want to thank the Presiding Officer who has joined me on this amendment—credit reporting agencies and their lobbyists have been hard at work perpetuating fine-print arguments. They claim our amendment would confuse consumers; that the information belongs to the agency and not the people; and they have even been threatening Members it will cost them jobs in their particular State.

I don't have to tell those watching and my colleagues that those arguments are overstated and are really no grounds for keeping Americans from having access to their individual credit score. According to credit reporting agencies and their lobbyists, providing

a free score for transparency and therefore a sense of financial standing simply would distract and confuse the American consumer.

How can they say these scores would confuse Americans, even though they are happy to sell them that same information? These same lobbyists we are discussing also claim that credit scores belong to them. In other words, a credit score to gauge the creditworthiness of a consumer, based upon their personal information, is the property of the credit reporting agency, not the consumer. So, in other words, they are making the argument it belongs to the agency, not to the individual who creates the credit score.

I can't help but wonder: Would a doctor say someone's blood pressure reading is their information, not their patient's?

I have to say I am disappointed to hear these credit reporting agencies are even making the suggestion that this amendment might result in job losses in their particular States. These are tough times, and who wouldn't be moved by the argument about jobs. But what they do not tell you when they make that argument is that they opposed the 2003 law that required disclosure of consumers' credit reports and the industry has tripled its business since that time. It has tripled because consumers have gotten engaged. They care about those credit reports. And I would predict that if we have free credit scores, it will only enhance the interest of consumers to have additional financial literacy.

Talking about jobs, I have some of these jobs in my State, but I don't consider deceptive practices and keeping Americans from their personal information to be a kind of jobs program. In fact, if anything, not knowing your credit score could be the greatest threat to employment for any given individual. Employers are increasingly using this information to decide whether to hire one person over another.

I came to the Senate floor yesterday to speak about the frequent television commercials and Internet advertisements we have all seen which falsely claim to offer consumers free access to their credit score. Their ads clearly indicate to Americans that their credit score is critical information. What they do not tell you—and I know the Presiding Officer shares some personal experiences with me on this account—is that they want to lure you into a costly monthly monitoring service that can cost hundreds of dollars a year.

What is comical about all this is that credit reporting agency representatives are walking the Halls of Congress as I speak telling Members that our bill is somehow unfair and unfounded. They want to protect a Federal law that has given them a monopoly on these scores and continues to direct unwitting consumers their way. They are using the same tactics of confusion and misdirection to fight our amendment.

We agree with the credit reporting agencies that a credit score is important information, and perhaps their misleading ads, if anything, have convinced consumers they need to know this information. However, luring Americans into a costly credit monitoring service is simply not fair.

As I begin to close, I want to say that we have all come to the floor this week from both sides of the aisle explaining that what we want to do is to protect consumers and to do what is right for Main Street in this important and historic bill we are considering. We have a chance to right this wrong here and now. That is why the Consumer Federation of America, Third Way, the Consumers Union, and a wide range of consumer advocates support this legislation.

While free access to a consumer's credit score is only a small part of the larger reforms that are needed, it addresses one of the fundamental inequities that pervade the financial system.

I wish to thank a group of bipartisan Senators who have held strong amidst the lobbying blitz by these large multi-billion-dollar entities to stand with consumers and cosponsors of my bipartisan amendment. That list includes Senators LUGAR, BOND, COCHRAN, BROWN of Massachusetts, SCHUMER, LIEBERMAN, LEVIN, HAGAN, BROWN of Ohio, SHAHEEN, MCCASKILL, LAUTENBERG, MENENDEZ, TOM UDALL, GILLIBRAND, BURRIS, and BEGICH.

I hope and expect more Members will join us in cosponsoring this amendment and vote for it when it comes up for a vote.

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## EXECUTIVE SESSION

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### EXECUTIVE CALENDAR

Mr. UDALL of Colorado. Mr. President, I ask unanimous consent that the Senate proceed to executive session to consider en bloc the following nominations on the Executive Calendar: Nos. 832, 833, 834, and 835; that the nominations be confirmed en bloc, that the motions to reconsider be considered made and laid on the table en bloc, that any statements relating to the nominations be printed in the RECORD, the President be immediately notified of the Senate's action, and the Senate then resume legislative session.

The PRESIDING OFFICER. Without objection, it is so ordered.

The nominations considered and confirmed en bloc are as follows:

#### DEPARTMENT OF JUSTICE

David B. Fein, of Connecticut, to be United States Attorney for the District of Connecticut for the term of four years.

Zane David Memeger, of Pennsylvania, to be United States Attorney for the Eastern District of Pennsylvania for the term of four years.

Clifton Timothy Massanelli, of Arkansas, to be United States Marshal for the Eastern District of Arkansas for the term of four years.

Paul Ward, of North Dakota, to be United States Marshal for the District of North Dakota for the term of four years.

LEGISLATIVE SESSION

The PRESIDING OFFICER. The Senate resumes legislative session.

ADJOURNMENT UNTIL 9:30 A.M. TOMORROW

The PRESIDING OFFICER. The Senate will stand adjourned until Thursday, 9:30 a.m., May 6.

Thereupon, the Senate, at 6:46 p.m., adjourned until Thursday, May 6, 2010, at 9:30 a.m.

NOMINATIONS

Executive nominations received by the Senate:

IN THE AIR FORCE

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES AIR FORCE TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, U.S.C., SECTION 601:

*To be lieutenant general*

MAJ. GEN. BURTON M. FIELD

IN THE NAVY

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES NAVY RESERVE TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 12203:

*To be rear admiral (lower half)*

CAPT. JAMES H. RODMAN, JR.

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES NAVY RESERVE TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 12203:

*To be rear admiral (lower half)*

CAPT. VICTOR M. BECK

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES NAVY RESERVE TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 12203:

*To be rear admiral (lower half)*

CAPT. GERALD W. CLUSEN

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES NAVY RESERVE TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 12203:

*To be rear admiral (lower half)*

CAPT. BRYAN P. CUTCHEN

THE FOLLOWING NAMED OFFICERS FOR APPOINTMENT IN THE UNITED STATES NAVY RESERVE TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 12203:

*To be rear admiral (lower half)*

CAPTAIN KELVIN N. DIXON

CAPTAIN MARTHA E.G. HERB  
CAPTAIN BRIAN L. LAROCHE  
CAPTAIN LUKE M. MCCOLLUM  
CAPTAIN JOHN C. SADLER

IN THE AIR FORCE

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT TO THE GRADE INDICATED IN THE REGULAR AIR FORCE UNDER TITLE 10, U.S.C., SECTION 531(A):

*To be major*

KSHAMATA SKEETE

IN THE ARMY

THE FOLLOWING NAMED ARMY NATIONAL GUARD OF THE UNITED STATES OFFICERS FOR APPOINTMENT TO THE GRADE INDICATED IN THE RESERVE OF THE ARMY UNDER TITLE 10, U.S.C., SECTIONS 12203 AND 12211:

*To be colonel*

ALAN C. CRANFORD  
DIANA A. CRAUN  
JEFFERY R. EDGE  
JON M. HARRISON  
SEVERO V. MARTINEZ  
JOHN O. PAYNE  
FRANKLIN D. POWELL  
MARIA C. POWERS  
LISSA-BETH SINGER  
WILLIAM A. WARD

THE FOLLOWING NAMED INDIVIDUAL FOR REGULAR APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES ARMY DENTAL CORPS UNDER TITLE 10, U.S.C., SECTIONS 531 AND 3064:

*To be major*

ADAM S. COLOMBO

THE FOLLOWING NAMED INDIVIDUALS FOR REGULAR APPOINTMENT TO THE GRADES INDICATED IN THE UNITED STATES ARMY MEDICAL CORPS UNDER TITLE 10, U.S.C., SECTIONS 531 AND 3064:

*To be colonel*

CHRISTOPHER W. SOIKA

*To be lieutenant colonel*

DIANE INDYK

*To be major*

MONESH J. KAPADIA  
ANN V. MCKANE  
ANITA F. QURESHI  
ELIZABETH REMEDIOS

IN THE NAVY

THE FOLLOWING NAMED INDIVIDUAL TO THE GRADE INDICATED IN THE REGULAR NAVY UNDER TITLE 10, U.S.C., SECTION 531:

*To be lieutenant commander*

JOHN J. KEMERER

THE FOLLOWING NAMED OFFICERS FOR TEMPORARY APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES NAVY UNDER TITLE 10, U.S.C., SECTION 5721:

*To be lieutenant commander*

ROBIN E. ALFONSO

ADRIAN C. BAREFIELD  
CHRISTOPHER L. BARNES  
BRIAN A. BETHEA  
PAUL M. BLODGETT  
MARK E. BOAZ  
CHRISTOPHER J. CLAY  
ERIK D. COPLIN  
MICHAEL S. CORBETT  
WILLIAM A. DENNIS  
RONALD D. DUNCAN  
CEDRIC B. EDWARDS  
PETER R. FANNO  
STANLEY E. FLEMING  
LEONARD E. HAYNES  
STEPHEN J. HENZ  
CHARLES E. JENKINS  
JONAS B. KELSALL  
ZACHARY S. KING  
JOHN J. KINGSBURY  
RICHARD I. LAWLOR  
JASON N. LESTER  
THOMAS L. LOOP  
DANNY R. MADISON  
CHARLES B. MYERS IV  
GEORGE S. PETERSEN  
JOSEPH J. PISONI  
NATHAN L. ROWAN  
JEREMY P. SCHAUB  
ANDREW J. SERVAES  
WILLIAM A. SHAFER  
TODD R. SMITH  
KIRK A. SOWERS  
NATHANIEL THOMPSON  
KENNETH A. WALLER, JR.  
CHADRICK O. WITHROW

CONFIRMATIONS

Executive nominations confirmed by the Senate, Wednesday, May 5, 2010:

THE JUDICIARY

NANCY D. FREUDENTHAL, OF WYOMING, TO BE UNITED STATES DISTRICT JUDGE FOR THE DISTRICT OF WYOMING.

DENZIL PRICE MARSHALL JR., OF ARKANSAS, TO BE UNITED STATES DISTRICT JUDGE FOR THE EASTERN DISTRICT OF ARKANSAS.

GLORIA M. NAVARRO, OF NEVADA, TO BE UNITED STATES DISTRICT JUDGE FOR THE DISTRICT OF NEVADA.

DEPARTMENT OF JUSTICE

DAVID B. FEIN, OF CONNECTICUT, TO BE UNITED STATES ATTORNEY FOR THE DISTRICT OF CONNECTICUT FOR THE TERM OF FOUR YEARS.

ZANE DAVID MEMEGER, OF PENNSYLVANIA, TO BE UNITED STATES ATTORNEY FOR THE EASTERN DISTRICT OF PENNSYLVANIA FOR THE TERM OF FOUR YEARS.

CLIFTON TIMOTHY MASSANELLI, OF ARKANSAS, TO BE UNITED STATES MARSHAL FOR THE EASTERN DISTRICT OF ARKANSAS FOR THE TERM OF FOUR YEARS.

PAUL WARD, OF NORTH DAKOTA, TO BE UNITED STATES MARSHAL FOR THE DISTRICT OF NORTH DAKOTA FOR THE TERM OF FOUR YEARS.

## EXTENSIONS OF REMARKS

HONORING MS. MARSHA PAINTER

### HON. BRIAN HIGGINS

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. HIGGINS. Madam Speaker, I rise today to pay tribute to the years of service given to the people of Chautauqua County by Ms. Marsha Painter. Ms. Painter served her constituency faithfully and justly during her tenure as the Ellicott Town Assessor.

Public service is a difficult and fulfilling career. Any person with a dream may enter but only a few are able to reach the end. Ms. Painter served her term with her head held high and a smile on her face the entire way. I have no doubt that her kind demeanor left a lasting impression on the people of Chautauqua County.

We are truly blessed to have such strong individuals with a desire to make this county the wonderful place that we all know it can be. Ms. Painter is one of those people and that is why, Madam Speaker, I rise in tribute to her today.

### SUMMERVILLE INSURANCE AGENCY

### HON. SAM GRAVES

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. GRAVES. Madam Speaker, please join me in recognizing Jim Summerville and the Summerville Insurance Agency on their 100th anniversary. Three generations of the Summerville family have worked hard to provide financial security to the people and businesses of Chillicothe and the surrounding area. J.F. (Floyd) & Alta Summerville started the agency traveling through the county providing insurance services to their clients on horse and buggy. Jim's father, Clifford, joined the practice in 1947 and Jim later joined in 1972.

The dedication of family members and staff who have stayed with the company throughout their lives is a great testament to the service that Summerville Insurance Agency provides. Joan Ganske, a licensed agent and office manager, has been with SIA for 20 years. Joan's great uncle, Hugh Tudor, served as secretary and was instrumental in getting Farmers Mutual started in 1891. Joan's grandfather, Jas. A. Lewis, served as president for many years. Summerville Insurance Agency also has an office in Polo, Missouri, run by Mitzi Brassea, a licensed agent and office manager for 32 years. Jim has now been a licensed agent for 38 years, and he and his wife Karen Kay have four children and seven grandchildren.

Jim is very active in the community, having served as a member of many organizations. Some of Jim's various memberships include the Missouri Association of Insurance Agents,

the Chillicothe Chamber of Commerce, American Legion, and the First Presbyterian Church. Jim was also a member of the VFW, EAA, and a Sergeant in the U.S. Army and University of Missouri alum. Jim's awards and honors include serving as President of the Missouri Association of Professional Insurance Agents from 1985–1986, the Paul Harris Fellow Award 1998, Chillicothe Area Chamber of Commerce Person of the Year Award in 2002, and the Missouri State Vietnam Veteran Medal 2007.

Madam Speaker, I ask that you join me in applauding Summerville Insurance Agency's dedication and service to the people of Livingston County, Missouri. I know Jim's colleagues, family and friends join with me in thanking him for his commitment to others, and wishing Summerville Insurance Agency 100 more years of greatness to come.

### CELEBRATING THE 50TH ANNIVERSARY OF BEAUMONT ELEMENTARY SCHOOL

### HON. DARRELL E. ISSA

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. ISSA. Madam Speaker, I rise today to recognize Beaumont Elementary School in Vista, California and congratulate them on their 50th year of educational service.

Beaumont Elementary School has continually responded to the needs of our communities, families, and students by promoting the principles of a quality and challenging curriculum. Through Beaumont's devoted teaching staff, students receive instruction utilizing the best, up-to-date materials and curriculum available along with hands-on learning opportunities.

The school recently celebrated by turning their annual fair into a community celebration. The event was bustling with hundreds of visitors and alumni reunited to mark the 50-year anniversary of the school.

I would like to commend Beaumont Elementary School's leadership and its teachers for their consistent dedication and for inspiring their students to pursue a well-rounded, lifelong education. Madam Speaker, I applaud Beaumont Elementary School and its students, parents, alumni, teachers, and administrators for their ongoing contributions to the education of future generations.

### HONORING JOE W. HATFIELD'S IN- DUCTION INTO THE WEST VIR- GINIA AFFORDABLE HOUSING HALL OF FAME

### HON. SHELLEY MOORE CAPITO

OF WEST VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Ms. CAPITO. Madam Speaker, I rise today to honor Joe W. Hatfield, Executive Director of

the West Virginia Housing Development Fund, who is very deservedly being inducted into the 2010 West Virginia Affordable Housing Hall of Fame.

Joe has worked for the West Virginia Housing Development Fund since 1968, serving as its Executive Director since 1980. Joe has expanded the agency during that time to reach all 55 counties of the State with affordable housing programs, economic development initiatives and supportive housing services for West Virginians affected by flooding.

Realizing that one size does not fit all in the world of mortgage finance, Joe has created numerous mortgage programs that serve residents of all incomes. Joe has made it a goal to work with banks and housing partners all over the State so that borrowers in rural, harder to serve areas also have access to affordable housing programs.

Since its inception in 1970, the Housing Development Fund has sold more than \$3 billion in tax-exempt bonds to finance more than 104,000 housing units. Under Joe's leadership, the Housing Development Fund has consistently been rated as one of the strongest in the Nation. As a testament to responsible lending, the West Virginia Housing Development Fund did not experience the great tide of foreclosures over the past two years as other loan servicers in this critical economic time.

Joe is a member of the West Virginia Infrastructure and Jobs Development Council, West Virginia Jobs Investment Trust, past Chairman of the West Virginia Disaster Recovery Board, West Virginia Homeless Task Force, the West Virginia Affordable Housing Trust, The West Virginia Housing Policy Advisory Committee and is a past Board Member of the National Council of State Housing Finance Agencies, who honored him in 1996 with its Housing Leadership Award at its Annual convention. Based on his experience and success, Joe is considered an icon among his peers in the housing industry.

Joe is a West Virginian through and through. He is a native of Newtown in Mingo County, West Virginia, and a graduate of Concord College in Athens, WV. Joe is married to Barbara and is the father of three children and eight grandchildren.

It is easy to understand why Joe is being honored by the West Virginia Affordable Housing Hall of Fame. Congratulations, Joe on this honor which is long overdue. Thank you for all of your hard work and dedication to providing safe, decent, affordable housing to West Virginians.

### PAYING TRIBUTE TO MOUNT SAINT MARY COLLEGE

### HON. MAURICE D. HINCHEY

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. HINCHEY. Madam Speaker, I rise today to honor Mount Saint Mary College, located in

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.

Newburgh, New York as it celebrates the 50th anniversary of its founding. Rooted in the Dominican tradition of education, the Dominican Sisters of Newburgh demonstrated uncommon vision and tremendous leadership in establishing this institution of higher learning overlooking the Hudson River and its historic Highlands. Consistent with its Judeo-Christian heritage, Mount Saint Mary College has provided rigorous and high quality educational instruction for the past five decades to generations of students in the Hudson Valley region. I am delighted to add my voice to those commemorating and marking this significant milestone, and I am proud to recognize Mount Saint Mary College on this very historic occasion.

Founded in 1959, Mount Saint Mary College has remained faithful and committed to its motto, *Doce Me Veritatem* (Teach Me the Truth) by fostering in its students a lifelong passion for learning and imparting the knowledge and values that enable these women and men to succeed and contribute significantly to our society. The Mount offers 50 undergraduate degree programs and three graduate degree programs, and has successfully prepared and graduated many thousands of men and women in a wide range of fields, including education, nursing, and business.

Mount Saint Mary College continues to play a significant and tremendously positive role in its local community and the surrounding region. The faculty, staff, and students of the Mount generously offer and share their expertise and skills to benefit the local community. In addition, the Mount also contributes to and strengthens the region's economy as it also prepares the well-educated men and women needed to fill the ranks of our region's businesses, schools, non-profit organizations and local governments.

Madam Speaker, it is my great pleasure to congratulate and salute Mount Saint Mary College for its 50 years of committed and distinguished service to our region. I am grateful to Father Kevin E. Mackin, the board of directors, the staff, students, and supporters of this critical institution of higher learning for their ongoing leadership and dedicated efforts to sustain and strive to continuously improve the Mount, which I am confident will remain a cornerstone of our region for many generations to come.

IN RECOGNITION OF THE SIX  
SCOUTS OF PACK 98 WHO ARE  
RECIPIENTS OF THE ARROW OF  
LIGHT SCOUTING AWARD

**HON. LEONARD L. BOSWELL**

OF IOWA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. BOSWELL. Madam Speaker, on the hundredth anniversary of the founding of the Boy Scouts of America, I rise to recognize six exceptional young men in my district who are involved in the Cub Scouting program from Johnston, Iowa. Carter Lundgren, Hunter Norris, Liam Sullivan, Jordan Kirkman, Jarred Dannels, and Jonah Blondino are Webelos Scouts in Pack 98, chartered to the Urban Heights Evangelical Church in Urbandale, IA. Later this month, they will cross over into Boy Scouting as newly minted scouts and recipients of Cub Scouting's highest honor, the Arrow of Light award. The Boy Scouting pro-

gram, incorporated in America in 1910, and Chartered by Act of Congress in 1916, aims to encourage boys' growth of moral strength and character, participatory citizenship, and mental and physical fitness. I had the honor of working with these boys this fall to help install several flower beds that they donated to their home school, Horizon Elementary School, located in Johnston, Iowa.

These young men are active in their community; Carter Lundgren has performed with the Des Moines Metro Opera, is a Qualifier for the Iowa Games in bowling, and a Member of the Kingdom Hoops Basketball Team. Hunter Norris has been very active in the Des Moines area youth bowling league as well as a participant in the Johnston Little League. Jordan Kirkman is an accomplished coronet player in the Horizon Elementary school band. Liam Sullivan has been an ELP (Extended Learning Program) student in math and reading, as well as a participant in Horizon Elementary's Math Olympiads team. He is an avid ice hockey player in the Des Moines Youth Hockey Association, and was a member of a bronze medalist team in youth hockey for the Iowa Games in 2007. Mr. Sullivan is also a relative of Bertrand Hollis Snell, a Representative from New York who honorably served in this body from the 64th through 75th Congress, and who supported the original charter of the Boy Scouts of America. Jared Dannels is a member of the Horizon Elementary band as trombonist and was invited into the ELP (Extended Learning Program) for math and the Math Olympiads team. He also has participated in Johnston Little League. Jonah Blondino plays the saxophone in the Timber Ridge Elementary school band, and is an avid Little League player in the Des Moines area.

I extend my hearty congratulations to these young men as fine examples of their community and wish them the best in their future endeavors.

HONORING THE EXPERIENCE  
CORPS PROGRAM

**HON. TED POE**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. POE of Texas. Madam Speaker, I rise today to congratulate the Experience Corps Program of South East Texas on 15 years of improving the academic and life outcomes of our area's neediest young students. The remarkable Experience Corps engages older Americans to serve as literacy tutors in elementary schools; and they have had a tremendous impact.

Experience Corps® South East Texas, initially known as Seniors for Schools, was one of the original five Experience Corps pilot projects across the country. It began as a demonstration grant in 1995–96 in two Port Arthur elementary schools with 17 members; and has grown locally to 67 members serving all seven PA elementary schools, 6 schools in Beaumont, and another in Vidor. They have served in excess of 2,875 students in these schools, and have always and continue to be the only tutoring program of their kind in the State of Texas.

We are lucky to have such a program in our schools—not only because of the vitality and

sense of family and community that these volunteers bring, but also the significant academic gains they have enabled. In 2006 Experience Corps® South East Texas, Port Arthur was part of a national, gold standard evaluation conducted by Washington University in St. Louis which revealed that students in the Experience Corps program made 60% greater gains in reading comprehension and word attack skills than similar students who were not in the program. Very, very few literacy interventions have shown these kinds of results.

The Principal of DeQueen Elementary School calls these volunteers, "a dynamic, vibrant, knowledgeable, vivacious, caring group of people." I could not agree more. In fact, they are an inspiration to their peers and neighbors, and proof that the aging population has tremendous time, talent, skill, and a desire to share it all with younger generations. Experience Corps is a perfect match for these individuals.

On May 13, Experience Corps South East Texas will celebrate 15 consecutive and successful years of service, and I am honored to call these motivated and caring adults my constituents. They have provided a meaningful and engaging opportunity for senior citizens to serve one on one with students in need, and a consistent tutoring program with measurable results for elementary students. I commend them for their terrific work over these past 15 years and hope they can continue to serve our students and community for many years to come.

IMPLEMENTING MANAGEMENT  
FOR PERFORMANCE AND RE-  
LATED REFORMS TO OBTAIN  
VALUE IN EVERY ACQUISITION  
ACT OF 2010

SPEECH OF

**HON. RON KIND**

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, April 28, 2010*

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.R. 5013) to amend title 10, United States Code, to provide for performance management of the defense acquisition system, and for other purposes:

Mr. KIND. Mr. Chair, I rise today in support of H.R. 5013, the IMPROVE Acquisition Act of 2010.

Our country must return to the days of fiscal responsibility, and to do this we must look at Defense spending. The Pentagon is famous for its overspending and its misuse of tax dollars. In a time when the country is in an economic crisis, we must move forward with reforms that would help eliminate wasteful spending.

The IMPROVE Acquisition Act of 2010 seeks to create a better management system for the Pentagon's purchases. By changing the way the Pentagon buys equipment and contracts for services, we are establishing more efficient practices that will decrease government spending.

The efforts of the Defense Department to acquire goods is often complex, and it results in problems such as inefficient operations, waste, and often a lack of enforcement with regulations and laws. This is not a new problem. In fact, President Lincoln's Secretary of

War resigned during the civil war because of problems with contracting. The country cannot afford to continue down this path. This needs to change, and the IMPROVE Acquisition Act is a step in the right direction.

At the beginning of the 111th Congress we passed the Weapon Systems Acquisition Reform Act of 2009, which helped to make improvements to the acquisition process. With the passage of H.R. 5013, we will take another step toward fiscal responsibility. It is time that we start making decisions that will help to guarantee that our children inherit a better country. By being fiscally responsible and passing H.R. 5013, we take a step forward in preserving the future for our children while making necessary reforms to the Department of Defense.

HONORING ROBIN ROGERS-DALE

**HON. GEORGE RADANOVICH**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. RADANOVICH. Madam Speaker, I rise today to commend and congratulate Robin Rogers-Dale upon being named as a 2010 Common Threads honoree. Mrs. Rogers-Dale will be honored by California State University, Fresno at the 2010 Common Threads Award luncheon to be held on Friday, April 16, 2010.

Growing up as the fifth generation on the family farm, Mrs. Rogers-Dale learned about agriculture, work ethic, family values, family traditions and how to drive a tractor. Her love of the land and outdoors was instilled by her father and her passion for volunteer service came from her mother. Mrs. Rogers-Dale graduated from Cal Poly, San Luis Obispo. Upon completing her degree, she moved to Sanger, California, to volunteer with the local chapter of the California Women for Agriculture. She assisted the group by hanging Medfly traps during a Medfly outbreak in the region. Her volunteer work led to a full-time job with the Fresno County Department of Agriculture. Mrs. Rogers-Dale has been working for the county for twenty-seven years. Today, she is an Ag Standards Specialist, and works with producers and packing houses to ensure compliance with agriculture chemical application regulations and certifications.

Mrs. Rogers-Dale has been an active member of the Fresno-Kings Counties Cattle-Women for the past twenty years, where she has served in various leadership positions over the years, including scholarship chair, President, 1998–2000, Board of Directors and Secretary, 1985–present. She was instrumental in developing a scholarship fundraiser program with that organization. Mrs. Rogers-Dale has been involved with California CattleWomen since 1994 and has served as the central director and state nominating chair. She is a volunteer judge at the Big Fresno Fair and is a regular participant in the Fresno County Farm and Nutrition Day and Kings County Farm Day. Mrs. Rogers-Dale also assists with the Westside Ag Tourney, Ducks Unlimited and the Clovis Rodeo Blood Drive.

Mrs. Rogers-Dale is a generous member of the First Baptist Church of Reedley, the California Rangeland Trust, Sanger 4–H, Hanford Future Farmers of America, Sanger Community Church and Cal Poly, San Luis Obispo.

For her volunteerism and generosity Mrs. Rogers-Dale was named “Cowbelle of the Year” in 1998. She and her husband, Ken, live in Reedley, California with their eight-year-old son.

Madam Speaker, I rise today to commend and congratulate Robin Rogers-Dale upon her achievements. I invite my colleagues to join me in wishing Mrs. Rogers-Dale many years of continued success.

PERSONAL EXPLANATION

**HON. K. MICHAEL CONAWAY**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. CONAWAY. Madam Speaker, on rollcall No. 243, H. Res. 1307—Honoring the National Science Foundation for 60 years of service to the Nation, had I been present, I would have voted “yea.”

RECOGNIZING “TEAM KRISTA” IN THE RACE FOR HOPE AND HONORING THE MEMORY OF KRISTA THOMPSON OF MASON NECK, VA.

**HON. GERALD E. CONNOLLY**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. CONNOLLY of Virginia. Madam Speaker, I rise today to honor the memory of Krista Thompson of Mason Neck, Virginia.

Krista Thompson was an honor roll student at South County Secondary School in Fairfax County, Virginia. She was a member of the symphonic orchestra, lettered in swimming, and participated in tennis and field hockey. During the summer, Krista was a lifeguard at Pohick Bay Regional Park and enjoyed family trips to Maine with her parents, Steve and Kathie, and her brothers, Jason and Jeffrey. Krista was a teenager with a strong support system and a drive to succeed.

While all who knew Krista were aware of her many talents and qualities, most did not know that Krista was suffering from a very serious disease. Although Krista had been diagnosed with brain cancer at age thirteen, she did not make the disease a part of her identity. During the four years that she lived with cancer, Krista never failed to be a full participant in all that life offered. Even during the last week of her too short life, she went hiking, volunteered at the elementary school where her mother taught, and spent time with her family. Krista lost her battle with brain cancer on October 28, 2008, but her memory lives on in the hearts of her friends and family.

In 2005, in a show of solidarity, Susan Hamon formed a team to participate in the Race for Hope. The team, then known as “Krista’s Red Sox,” raised money for the National Brain Tumor Society and Accelerate Brain Cancer Cure. For the sixth year, “Team Krista” will be participating in the Race for Hope. This year, “Team Krista” has raised nearly forty thousand dollars. Perhaps more impressive and a true tribute to the affection that so many feel for Krista and her family, the team has more supporters than all but one other team; 286 people have joined the 2010 “Team Krista.”

Madam Speaker, I ask that my colleagues join the members of “Team Krista” in their support for a cure for brain cancer. I would like to extend my best wishes to Krista’s friends and family. Her memory inspires others diagnosed with brain cancer to preserve their priorities and cherish personal relationships in the face of adversity.

HONORING DAVID CLARK

**HON. TIMOTHY V. JOHNSON**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. JOHNSON of Illinois. Madam Speaker, I rise today to honor a constituent of mine, David Clark, who has announced his retirement after serving at the Illinois Fire Service Institute (IFSI) at the University of Illinois at Urbana-Champaign for over 34 years.

Mr. Clark joined the faculty of IFSI in 1976, rising to deputy director in 1998 where he has served ever since. Throughout his time at IFSI he has trained tens of thousands of firefighters throughout Illinois and the nation and has conducted groundbreaking research in firefighter life safety issues. His dedication, expertise, and passion have impacted so many firefighters throughout his time at IFSI, and his impact on the field of firefighting will be sorely missed.

A member of the Illinois Terrorism Task Force since 2000, a volunteer firefighter for 20 years, and a member of the United States Army, David Clark has served his community, state, and nation selflessly, and I rise to thank him for that service and wish him the best in his retirement.

HERMAN MILHOLLAND

**HON. TED POE**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. POE of Texas. Madam Speaker, I rise to commemorate the great work of one of my fellow Texans, Herman Milholland.

Herman Milholland is a truly special victim advocate who has served at the local, state and national levels. Since 1984 he has devoted his career to improving rights and services for victims of crime. In California, he directed a staff of over 125 people located in 43 offices—including law enforcement, prosecutors, courts and hospitals—in providing direct victim advocacy, support and services to victims and survivors throughout the Los Angeles District Attorney’s office. Since 2000, he has served as Director of the Texas Crime Victim Compensation Program, Director of the Statewide Automated Victim Notification Program, and since 2002, as Director/Chief of the Crime Victim Services Division of the Office of the Texas Attorney General.

Mr. Milholland is recognized as a strong leader in our nation’s crime assistance field. Whether his efforts are focused on an individual victim in need of help or on a national initiative, he is a dedicated and committed advocate for crime victims.

In the crime victim assistance field, there is a great need for basic skills development in

organizational development and management. Because Herman Milholland has “walked the walk” as a program developer, manager and administrator, he has been able to provide greatly needed guidance to programs and individuals across the nation who seek to improve the overall management of victim assistance agencies.

Mr. Milholland has also created a crucial “niche” in the victim assistance field by focusing on the future of the field. He has devoted the past few years to developing important and greatly needed resources that address succession planning, mentoring, and guidelines for managing the new workforce-issues that, cumulatively, will strengthen individuals, organizations and the field as a whole.

His colleagues can attest to his ongoing willingness to volunteer for many activities at the local, state and national levels that seek to improve overall crime victim assistance. He is often called upon to serve on countless committees and boards, and to serve as a volunteer facilitator for many projects that require a leader with outstanding organization and communications skills. He always rises to the occasion.

Mr. Milholland is “retiring” in the fall of 2010. I highlight “retiring,” because I know that his life-long devotion to crime victim assistance will not cease when his official career ends.

On April 14, 2010, I was proud to honor Herman Milholland at the Congressional Victims’ Caucus Awards ceremony, where he was presented with the Ed Stout Memorial Award for Outstanding Victim Advocacy. The award honors a professional whose efforts directly benefit crime victims and survivors. Herman Milholland is more than deserving of this award. I commend him for his outstanding contributions to the field of victim advocacy.

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HONORING THE NATIONAL  
SCIENCE FOUNDATION

SPEECH OF

**HON. LAURA RICHARDSON**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, May 4, 2010*

Ms. RICHARDSON. Mr. Speaker, I rise today in support of H. Res. 1307, which honors the National Science Foundation for 60 years of service to the United States. This important measure recognizes the National Science Foundation for its continued leadership in promoting groundbreaking research and educational opportunities in the fields of science, engineering, and mathematics—fields that are critical to the United States ability to compete in an increasingly technical global economy.

I would like to thank Chairman GORDON for sponsoring this resolution and for his leadership in bringing it to the floor.

Since its inception by Congress in 1950, the National Science Foundation has used grants to support the fields of science, engineering, and mathematics. In doing so, it has strengthened our economy and improved quality of life for Americans. Each year the National Science Foundation supports a network of over 200,000 individual scientists, engineers, students, and educators at over 2,000 colleges and universities, schools, nonprofits, science centers and museums, and small businesses.

As a former member of the Science and Technology Committee, I understand the importance of science in advancing and protecting our nation. More importantly, as the chairwoman of the Homeland Security Committee’s Subcommittee on Emergency Communication, Preparedness, and Response, I commend the National Science Foundation for its National Hazards Reduction Program, Approaches to Combat Terrorism Program, and other research activities that have predicted and reduced the risk of both natural and man-made disasters.

In or near my congressional district are multiple major critical infrastructure sites, including the Port of Long Beach, the Alameda Corridor, and the Gerald Desmond Bridge. This critical infrastructure is a vital part of the good movement throughout the nation. However, due to the high volume of cargo that travels through them daily, these infrastructure sites also represent real national security risks. Thus, I am particularly attuned to the importance of the National Science Foundation’s efforts to engineer secure infrastructure and design programs that help identify and reduce national security threats.

Mr. Speaker, it is clear that the National Science Foundation is a driving force and a pioneer in the field science, engineering, and mathematics. I applaud the National Science Foundation for continuing to lead the nation by example in building a new generation of leaders in these fields, strengthening our economy, and protecting our citizens.

I urge my colleagues to join me in supporting H. Res. 1307.

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PERSONAL EXPLANATION

**HON. BARBARA LEE**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Ms. LEE of California. Madam Speaker, today I missed rollcall vote number 243 on H. Res. 1307, rollcall vote number 244 on H. Res. 1213, and rollcall vote number 245 on H. Res. 1132. Had I been present, I would have voted “aye” on each of these rollcall votes.

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CELEBRATING JEWISH AMERICAN  
HERITAGE MONTH

**HON. MICHAEL M. HONDA**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. HONDA. Madam Speaker, this May, I am honored to join my friends in the Jewish community in celebration of Jewish American Heritage Month, and to recognize the contributions made to our country by Jewish Americans.

With a culture that places a strong value on education and community, Jewish Americans have enriched our society and contributed to the economic and cultural vitality of our Nation, especially in California’s 15th District. My community in Silicon Valley, particularly the high tech industry, has benefited greatly from the contributions and innovation of Jewish Americans.

Jewish Americans are leading entrepreneurs in renewable energy development and high-

tech research in my district, and they are also leaders in engaging our youth. For the past 2 years, I have worked with Chabad of San Jose to provide funding for their Prevention, Resource, Information and Drug Education (PRIDE) Project, which provides at-risk youth with the tools necessary to prevent them from getting involved with drugs and alcohol. Organizations like Chabad of San Jose, and many other non-profits led by Jewish Americans, are working to make our district a better, safer, and healthier place.

Jewish immigrants came to our country, hoping to fulfill their dreams by participating in the American promise of socioeconomic mobility, democracy, and cultural acceptance. The stories of their successes in our country are greatly inspiring.

I am privileged to represent a civically engaged community of Jewish Americans, a community I have always been close to. My district’s Jewish American community stands as a shining example of what makes Silicon Valley a global leader, and it is an honor to have the opportunity to celebrate the contributions they have made to our country.

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SUPPORT OF THE R&D TAX  
CREDIT IN H.R. 4213

**HON. TIM HOLDEN**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. HOLDEN. Madam Speaker, I rise today to support the inclusion of the Research & Development tax credit in H.R. 4213, the American Workers, State, and Business Relief Act of 2010. The R&D tax credit is extremely important in providing funding to manufacturers and businesses for my district, the Commonwealth of Pennsylvania, and the entire country. The tax credit allows businesses, large and small, to develop new products and technology and in the process it creates millions of jobs. It has been renewed every year since its inception in 1986 and the current administration has proposed that the tax credit be made permanent.

In the current economic climate, it is more important than ever for businesses to explore every avenue of tax savings, especially ones that reward innovativeness and creativity in our manufacturers. H.R. 4213 has already passed the House and the Senate. Before it is reconciled and enacted into law, I again offer my support for the inclusion of the R&D tax credit.



ON THE INTRODUCTION OF THE RESOLUTION CALLING ON THE GOVERNMENT OF JAPAN TO IMMEDIATELY ADDRESS THE GROWING PROBLEM OF ABDUCTION TO AND RETENTION OF UNITED STATES CITIZEN MINOR CHILDREN IN JAPAN, TO WORK CLOSELY WITH THE GOVERNMENT OF THE UNITED STATES TO RETURN THESE CHILDREN TO THEIR CUSTODIAL PARENT OR TO THE ORIGINAL JURISDICTION FOR A CUSTODY DETERMINATION IN THE UNITED STATES, TO PROVIDE LEFT-BEHIND PARENTS IMMEDIATE ACCESS TO THEIR CHILDREN, AND TO ADOPT WITHOUT DELAY THE 1980 HAGUE CONVENTION ON THE CIVIL ASPECTS OF INTERNATIONAL CHILD ABDUCTION

**HON. JAMES P. MORAN**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. MORAN of Virginia. Madam Speaker, the United States and Japan have a strong and critical alliance that is vitally important to both of our countries, to the Asia-Pacific region, and to the world. It is based on shared interests and values and our common support for political and economic freedoms, human rights, and international law. Japan now participates in our Pacific Partnership Initiative bringing humanitarian civic assistance to countries in Southeast Asia. Japan is second to none in supporting President Barack Obama's vision of a "world without nuclear weapons" and advocating for nuclear disarmament and non-proliferation. Japan also supports our mission in Afghanistan and has recently doubled its civilian aid to the country providing much needed funds for job training, agriculture support, infrastructure and security training.

But as a friend of Japan and the Japanese people, I am compelled to bring to their attention by resolution a concern involving 269 American children who have been abducted to and/or wrongfully retained in Japan since 1994. These American children are in Japan as a result of kidnapping by a parent with Japanese citizenship following the dissolution of their relationship to the American citizen parent. Research shows that abducted children are at risk of serious emotional and psychological problems and have been found to experience anxiety, eating problems, nightmares, mood swings, sleep disturbances, aggressive behavior, resentment, guilt and fearfulness, and as adults may struggle with identity issues, their own personal relationships and parenting.

Despite a shared concern within the international community, the Japanese government has yet to accede to the 1980 Hague Convention on the Civil Aspects of International Child Abduction or create any other mechanism to resolve international child abductions. Japan's existing family law system neither recognizes joint custody nor actively enforces parental access agreements for either its own citizens or foreigners. Most troubling, the existing legal system relies exclusively on the voluntary cooperation of the parent or guardian who has abducted the child. American parents must

beg to see their abducted children and have no legal recourse if the taking parent denies them access.

Consequently, American parents are calling on the U.S. Government to urgently intervene and quickly find a diplomatic solution.

I ask for my colleague's support on a bipartisan resolution supported by Rep. CHRISTOPHER SMITH, Rep. MAURICE HINCHEY, Rep. GARY MILLER, and Rep. MARSHA BLACKBURN, calling on the Japanese government to address the growing problem of abduction and retention of American children in Japan. The resolution calls for Japanese officials to work closely with the United States to return these children to their custodial parent or to the original jurisdiction for a custody determination in the United States, and to provide left-behind parents immediate access to their children. Finally, the resolution calls for Japan to adopt without delay the 1980 Hague Convention on the Civil Aspects of International Child Abduction. The well-being of these children should be an issue where agreement can be reached and distraught parents are reunited with their children. I call on the Government of Japan to work closely with the U.S. Government to resolve current cases and establish an efficient mechanism to resolve future potential cases of abduction.

Cosponsors of this legislation introduced by the Rep. JAMES P. MORAN:

The Honorable CHRISTOPHER H. SMITH.

The Honorable MAURICE D. HINCHEY.

The Honorable GARY G. MILLER.

The Honorable MARSHA BLACKBURN.

INTRODUCTION OF THE STUDENT VISA SECURITY IMPROVEMENT ACT

**HON. GUS M. BILIRAKIS**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. BILIRAKIS. Madam Speaker, I rise today to introduce the Student Visa Security Improvement Act, legislation that will strengthen the screening of those seeking student visas and enhance the monitoring of foreign students in the United States.

I fully support allowing foreign students and exchange visitors to enter our country for legitimate academic and cultural purposes. However, recent media reports have disclosed schools that have helped individuals fraudulently obtain student visas or failed to report students that did not attend class. Several 9/11 terrorists overstayed their student visas and details are emerging that the suspected Times Square bomber, Faisal Shahzad, first entered the United States on a student visa.

I am concerned that there are insufficient controls to ensure that those receiving student and exchange visas are properly vetted before being granted admission to the United States. Once they are here, we must ensure they are appropriately monitored. That is why I have introduced the Student Visa Security Improvement Act.

This bill will require Immigration and Customs Enforcement (ICE) personnel stationed at high-risk visa issuing posts overseas to review student and exchange visa applications and conduct interviews with applicants before they are granted a visa. These ICE agents

bring enhanced security and law enforcement experience that will better ensure that prospective foreign students are not security risks.

This bill also will require that foreign students are active participants in the programs in which they are enrolled and are observed at least once every 30 days during an academic term or every 60 days outside an academic term. In addition, the bill requires that changes impacting a student's nonimmigrant status, such as switching to a more sensitive academic major or transferring to another institution, will be reported to the Department of Homeland Security in a more timely manner. These improvements will reduce the opportunity for potential terrorists to use student visas as a back door into the country for the purpose of carrying out terrorist attacks, as happened on 9/11.

Madam Speaker, I greatly value the contributions that foreign students and exchange visitors make to our nation and its cultural diversity. I believe that these bright young people are critically-important public diplomacy tools for our country. But we must ensure they are coming here for the right reasons. The Student Visa Security Improvement Act will enhance homeland security and ensure the integrity of the Student and Exchange Visitor Program. I urge our colleagues to support it.

RECOGNIZING MOUNT CARMEL HIGH SCHOOL STUDENTS

**HON. GREGORIO KILILI CAMACHO SABLAN**

OF THE NORTHERN MARIANA ISLANDS  
IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. SABLAN. Madam Speaker, the National High School Mock Trial Competition is the premier national law related academic tournament for high school students. Mock trial programs are designed to give students an inside perspective on the legal system, providing them with an understanding of the mechanism through which society chooses to resolve many of its disputes.

Participation in a performance-based, hands-on program of this nature provides students with a practical knowledge about how our legal system operates and who the major players are in that system. Mock trial programs help develop young citizens who can sustain and build our nation by making a reasoned and informed commitment to democracy.

Students of Mount Carmel High School have earned the right to represent the Northern Mariana Islands in this year's national competition in Philadelphia. They will compete with teams from around the country.

Mount Carmel students have a tradition of excellence in oratory. The school represented the Northern Mariana Islands in the National We the People program two years in a row. Mr. Ryan Ortizo, one of the members of this year's competition in Philadelphia just won first place in the CNMI Attorney General's Cup competition.

One has to admire and be proud of the dedication of the students and the commitment of the teaching staff at Mount Carmel School for instilling the passion for debate and public speaking year after year.

Proudly representing the Northern Mariana Islands in this year's National Mock Trial Competitions, are: Geza Baka III, Maria Balajadia, Kevin Bautista, Hazel Doctor, Ryan Ortizo, Keno San Pablo, Janela Revilla, Anastasia Schweiger, and the team's advisor Lourdes T. Mendiola, their attorney coaches Edward Buckingham and Joseph Tajjeron, and their teacher coaches, Galvin S. Deleon Guerrero and Rosiky F. Camacho.

BRIGADIER GENERAL FRANCISCO  
PATIÑO FONSECA

**HON. TED POE**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. POE of Texas. Madam Speaker, before I was elected to the U.S. Congress, I served as a criminal court judge for over two decades in Houston, Texas. I've seen up close and personally how drugs destroy lives, drive up crime rates and tear families apart. So when I heard about the good progress in the fight against drugs in Colombia, I decided to come down and see it for myself.

When I hiked in the jungles and flew over the coca fields about a month ago, I was accompanied by Brigadier General Francisco Patiño Fonseca. I discovered one of the main reasons for Colombia's recent success battling the scourge of drugs is his strong, relentless zeal to capture the bad guys.

A native of Bogota and a 1981 police school graduate, Gen. Patiño has dedicated his life to law enforcement. He has done everything from working for the Tisquesusa Police Department to serving as the Police Attaché at the Embassy of Colombia in Spain.

Gen. Patiño has been decorated some 58 times in his extensive service. With that kind of dedication and experience, he serves the Colombian people well in his role as the Director of Counternarcotics for the Colombian National Police (DIRAN).

And as Director, Gen. Patiño has placed a new focus on human intelligence—bringing in more intelligence officers and tripling the intelligence budget. He is also committed to making sure his courageous team of officers have the best training in the world. The DIRAN training regimen is so well-respected around the world that in recent years over 80 students from twelve countries have attended its International Jungla course. The DIRAN mobile training teams have responded to training requests from Afghanistan, Mexico, and Ecuador.

Their training is paying off. Working hand in hand with American support, the Colombian Public Forces seized more cocaine, heroin, and chemicals used to make cocaine in 2009 than ever before. DIRAN accounts for less than five percent of the Colombian National Police force but has been responsible for the seizures of 66 percent of the cocaine, 90 percent of the heroin, 86 percent of the cocaine precursor chemicals and 63 percent of the drug labs by the entire police force.

The war on drugs in the United States is inextricably linked to the war on drugs in Colombia. It is no secret that it is mostly American dollars that buy Colombian-grown drugs. As a Member of the U.S. Congress, I want to thank Gen. Patiño, his officers and the good people

of Colombia for their tremendous dedication to fighting the drug cartels and working with the people of the United States. After observing the distinguished leadership of Gen. Patiño and his officers, I am more confident than ever that this is a war we can win together.

ORANGE GROVE ELEMENTARY  
SCHOOL CELEBRATES 50 YEARS  
OF SERVING CHILDREN IN SEMI-  
NOLE, FLORIDA

**HON. C.W. BILL YOUNG**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. YOUNG of Florida. Madam Speaker, Orange Grove Elementary School, in Seminole, Florida, which I have the privilege to represent, tomorrow will celebrate 50 years of serving Pinellas County students.

The school opened in 1960 in nearby Madeira Beach where classes were held until the school building was erected at its present site in 1961. That six-room school house expanded to 12 rooms 10 years later and became one of Pinellas County's first air conditioned schools.

The school was named Orange Grove because at the time, Seminole was surrounded by orange groves. Although the groves are gone now, the staff motto remains, "Orange Grove Elementary—Where We Have the Pick of the Crop!"

From the school's first principal, Margaret Abbott, to its current principal, Nanette Grasso, Orange Grove has remained a student-focused school whose mission statement is "to establish a safe learning environment which supports a love of learning, respect, responsibility, honesty and motivation in our students, so that we can reach their personal and academic potential."

In this day and age when the focus of a school goes well beyond academics, Orange Grove Elementary also stands as a model for encouraging students to develop early habits for a healthy lifestyle.

Madam Speaker, in recognition of this milestone 50th anniversary celebration, I took the liberty of having a flag flown over the Capitol today for presentation to Ms. Grasso, the students, the teachers and the staff at Orange Grove Elementary in honor of the school's enduring commitment to providing the best possible education for its students and the most nurturing environment for learning.

For half a century, Orange Grove has turned out generation after generation of our community's, our state's, and our Nation's leaders and I know that its proud and rich tradition will continue to turn out our Nation's future leaders for generations to come.

IN RECOGNITION OF PETE  
McCLOSKEY

**HON. JACKIE SPEIER**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Ms. SPEIER. Madam Speaker, I rise to honor Pete McCloskey, a distinguished and charismatic former member of this house for

16 years, and a true American maverick who has been guided by a shining moral compass throughout his life. Former Congressman McCloskey pursues the truth no matter where it leads him.

In his over eight decades, Pete has accomplished more than will fit on this page. In one of his most recent endeavors, he ran against a fellow Republican, Richard Pombo, in the primary election—at age 78. While most members of his age group are retired, McCloskey continues to practice as a trial lawyer, works on his farm raising citrus and olive trees and creates mischief with his group, "Revolt of the Elders." He was a war hero in Korea and received a Navy Cross, a Silver Star and two Purple Heart for his service to this country.

In Congress he served the people of the San Francisco Peninsula and Silicon Valley from 1967–1983. He was vehemently opposed to the Vietnam War and ran for President against Richard Nixon in 1972. The following year, he was the first member of Congress to ask for President Nixon's impeachment. Mr. McCloskey is a principal at Cotchett, Pitre and McCarthy and has an extensive civil rights and environmental record. He received his B.A. from Stanford University and his J. D. from Stanford Law School.

Pete's environmental activism was ignited when Cuyahoga River in Ohio caught fire twice in 1969. Together with Gaylord Nelson, he co-chaired the first Earth Day in 1970. Three years later he coauthored the Endangered Species Act.

Madam Speaker, Pete McCloskey fights for justice with the same passion today as he did forty years ago. He is a personal hero of mine and an icon to all of us who thirst for courageous leaders in our country. It is fitting that the Peninsula Coalition is presenting him with its Lifetime Achievement award on May 6 in Burlingame.

SUPPORTING THE IDEALS OF  
NATIONAL LAB DAY

SPEECH OF

**HON. JANICE D. SCHAKOWSKY**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, May 4, 2010*

Ms. SCHAKOWSKY. Mr. Speaker, I rise today in support of H. Res. 1213, which recognizes the need to improve the performance of American students in the science, technology, engineering, and mathematics (STEM) fields.

In 2006, 4.5 percent of students in the United States graduated from college with a STEM-related diploma. By comparison, 33 percent of students in China graduated in the STEM field. The United States has been a global leader in technology and innovation for decades—but we will quickly fall behind unless our country encourages more young people to pursue STEM careers.

We must take an all hands on deck approach to improve our national STEM outlook. National Lab Day helps drive young students' curiosity for science and technology by encouraging hands-on projects in the classroom that prove the sciences are fun. We must work to ensure that high schoolers, particularly young women and at-risk students, take college prep courses in science and math that prepare them for future careers as scientists.

And we must stand by young scientists while they are in college to see that they graduate with a STEM diploma in hand.

Improving STEM opportunities both professionally and in the classroom has long been a priority for me, and I continue to be amazed by the type of work that is happening in my own district. For example, Polyera, a nanotech company in Skokie, Illinois, is working to develop polymer inks for organic photovoltaics, or printed solar cells. Imagine a company that's able to print off solar-powered cells just as easily as printing off a newspaper.

Nanotechnology is an absolutely incredible step forward, but what I get excited about, especially when I'm talking to the next generation of potential scientists, is that they are already thinking about the next big thing. A cure for cancer, putting an astronaut on Mars, or finding new sources of renewable energy—these are challenges that will be solved by today's STEM student.

There is a place for initiatives that motivate students to pursue STEM throughout their educational careers. With targeted action, like that encouraged by National Lab Day, we can remain global leaders in this vital field.

Again, I urge my colleagues to support H. Res. 1213.

INTRODUCTION OF RESOLUTION EXPRESSING THE SENSE OF THE HOUSE OF REPRESENTATIVES THAT THE SITUATION IN THAILAND BE SOLVED PEACEFULLY AND THROUGH DEMOCRATIC MEANS

**HON. ENI F.H. FALEOMAVAEGA**

OF AMERICAN SAMOA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. FALEOMAVAEGA. Madam Speaker, I rise today to introduce a resolution recognizing the United States' longstanding ties with Thailand and our strong wish for a peaceful, democratic resolution to the country's ongoing political problems.

In an important development on Monday, Prime Minister Abhisit Vejjajiva announced that he plans to hold new elections on November 14, 2010, based on a plan which calls on all parties to join together in upholding the monarchy, on the government to carry out economic and political reforms, and on the nation to create an independent committee to investigate casualties resulting from the clash of April 10, 2010.

Fortunately, the response from most quarters to the Prime Minister's suggestions has been positive. The plan and the elections offer a process that I believe can serve as the basis for an amicable end to the dispute. The resolution I am offering today is meant to encourage that process, to demonstrate America's commitment to Thailand and its people and to convey our sincere hope that Thailand returns to democracy, stability and the rule of law.

Thailand is one of United States' closest friends and most dependable allies. Ours is a partnership steeped in history. Indeed, the first treaty we concluded with an Asian nation was with Thailand in 1833, with the signing of the Treaty of Amity and Commerce between Siam and the United States. In 1954, we forged a military alliance, and in 2003 the United States

designated Thailand a major non-NATO ally. Thailand contributed troops and support for U.S. military operations in Korea, Vietnam, the Persian Gulf, Afghanistan and Iraq.

Thailand is also a major trading partner of the United States, a regional leader, a force for stability in Southeast Asia and a country with which we share common values and interests. We have always appreciated Thailand's many international contributions, and we respect and admire its unique culture.

Of course, only the Thai people can chart their way toward settlement of the conflict. As a close friend of Thailand, however, the United States should, I believe, offer its support and demonstrate its concern. This resolution does just that, encouraging all sides to address the country's political problems peacefully and democratically, based on the national reconciliation plan offered by the Prime Minister.

I might add that I introduced this resolution on "Chattrra Mongkhon." It is on this day that the country commemorates the ascension to the throne of His Majesty, King Bhumibol Adulyadej. It is a day when all Thai people pay their respects to His Majesty and wish him a long, healthy and happy life. I can think of no better way for this body to honor His Majesty and the people of Thailand than to voice support for peaceful reconciliation on this important day. I urge all my colleagues to join me in supporting this resolution and moving it toward speedy adoption.

TRIBUTE TO OLATHE SUPERINTENDENT OF SCHOOLS DR. PAT ALL

**HON. DENNIS MOORE**

OF KANSAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. MOORE of Kansas. Madam Speaker, I rise today to honor Dr. Pat All, who will retire as Olathe Superintendent of Schools at the end of this school year and who will be honored at a reception on May 18th at Olathe Northwest High School. My colleagues may have tired of hearing me brag about the excellent public schools in my congressional district. Olathe is one of the districts that set a very high standard for other schools in our area. Olathe does so even though the district has the special challenges of a very rapidly growing district, a diverse population, and a large number of special needs students. During my years in Congress, I have learned to rely on this smart, conscientious educator and her very wise perspective and advice.

Dr. All was chosen to lead the district in 2005, after working as an Olathe educator in various positions since 1979. Dr. All joined the Olathe School District in 1979 as assistant principal of Olathe High School, after 11 years of teaching English and social studies in another district. From 1981 to 1986, she served as principal of Oregon Trail Junior High School, and from 1986 to 1991 was principal of Olathe South High School. Both schools earned U.S. Department of Education Blue Ribbon School recognition during her administration.

In 1991, she was named Director of Secondary Education, and in 1993, she became the Executive Director of Education and Technology. From 1995 to 2002, she was Assistant

Superintendent for General Administration, and in 2002 she was named Deputy Superintendent.

Dr. All has been recognized by a number of community organizations for her leadership and service. She was elected to the Olathe Area Chamber of Commerce Board of Directors in 1991 and served as Chairman of the Board in 1994. She served as Chairman of the Convention and Visitors Bureau from 2001–03 and currently serves on the Olathe Medical Center Board of Trustees. She received the Educator Award from the City of Character Council in 2002, the Leadership Olathe Community Leadership Award in 1996, and the Olathe Chamber of Commerce Spirit Award in 1995.

All has a bachelor's degree in education, and master's and doctoral degrees in secondary school administration, all from the University of Kansas.

In announcing Dr. All's retirement, Rita Ashley, Olathe School District Board of Education president, said the board would move forward expeditiously to name a successor after an appropriate search, to ensure a smooth transition. "Dr. All has been a visionary leader in our district and our community for many years," Ashley said. "She has the rare ability to not only envision the future, but to assemble and inspire the team needed to implement the vision. She truly cares about our community's children, and has devoted her life to improving theirs. "I believe this school district and the community are fortunate to have someone of Dr. All's stature and integrity as our superintendent."

Madam Speaker, I want to add my congratulations and best wishes to Dr. Pat All, along with the hope that she enjoys a healthy and happy retirement for years to come, but stays active in the community affairs of our area and state.

CRYSTAL BELL AWARDS

**HON. PETER J. VISCLOSKY**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. VISCLOSKY. Madam Speaker, it is my distinct honor to commend seven exceptional teachers from Northwest Indiana who have been recognized as outstanding educators by their peers for the 2009–2010 school year. These individuals are: Jan Lowery, John Gorbail, Brenda Richardson, Kerry Zajicek, Jeff Graves, Glendna Sanders, Shannon Anderson, and Betty O'Neill. For their outstanding efforts, these honorees will be presented with the Crystal Bell Award at a reception sponsored by the Indiana State Teachers Association. This prestigious event will take place at the Andorra Restaurant and Banquets in Schererville, Indiana, on Thursday, May 6, 2010.

Jan Lowery, this year's recipient of the Crystal Bell Award from the Crown Point School Corporation, is fondly known as the "geometry queen" of Crown Point High School. Jan is an outstanding educator and has a positive impact on her students and colleagues. Jan understands the importance of teaching each student according to their abilities and has developed a variety of teaching

methods in order to reach out to each individual student. Because of her careful attention to each student's individual needs, she is an exceptional educator.

John Gorball has had an outstanding teaching career spanning forty-one years and is this year's recipient of the Crystal Bell Award from the Hanover Community School Corporation. John has taught at Hanover Central for forty years and has served in many capacities during his tenure. He is the well-known band director at the school, and his passion for music has been a remarkable asset to the music education program. For many years, John also served as a basketball coach, which was another way for him to relate to his students. John understands that leading by example is imperative for a teacher, and he continues to be a positive role model for his students.

This year's recipient of the Crystal Bell Award from the School Town of Highland is Brenda Richardson. Brenda has taught family and consumer science at Highland High School since 1989. Throughout her tenure, Brenda has brought many new and innovative programs to Highland High School. Brenda spearheaded the Exploratory Teacher Program, which allows high school students to assist elementary teachers in working with reading and math groups. She also started the Random Acts of Kindness Club, which teaches students the importance and value of compassion by surprising others with a kind gesture. Through her positive outlook and strong belief in the development of character, Brenda is an outstanding role model for the students at Highland High School.

Kerry Zajicek is this year's recipient of the Crystal Bell Award from the Lake Central School Corporation. Kerry has been a teacher for thirty years and is currently teaching geometry and pre-calculus at Lake Central High School. Kerry continues to be a tremendous asset to Lake Central High School and is involved in numerous endeavors outside the classroom. He has volunteered much of his time to the Lake Central Theater Guild, providing support to the students and performing in many plays himself. He has also selflessly given much of his time to the Lake Central Teachers Association. Kerry is always ready to lend a helping hand, and for his constant, selfless, volunteerism within the Lake Central School Corporation, he is worthy of the highest praise.

Jeff Graves, this year's recipient of the Crystal Bell Award from the School Town of Munster, "lives and breathes chemistry." He has taught chemistry and AP chemistry at Munster High School for forty years. Jeff's success in teaching chemistry stems from his brilliant effort to develop methods that help students comprehend difficult concepts. His ability to maintain the interest of the students is to be commended. Additionally, Jeff put much time and effort into the initiation of the Chess Club and Bowling Club. Throughout his tenure, Jeff has been able to positively influence many students at Munster High School.

This year's recipient of the Crystal Bell Award from the North Newton School Corporation is Glenda Sanders, who has been a teacher with the corporation for fourteen years. Glenda is widely known for her energetic nature and her ability to create activities that fit the specific needs of each individual student in her classroom. In addition, she has played an instrumental role in the planning

and presenting of the Morocco Elementary School talent show and science fair. Glenda's positive outlook and enthusiasm allows her to continue to touch the lives of countless students within the North Newton School Corporation.

Shannon Anderson, a second grade teacher at Monnett Elementary School, is this year's recipient of the Crystal Bell Award from the Rensselaer School Corporation. Shannon has been an extraordinary educator for the past fifteen years. She continues to go above and beyond to meet the needs of her students. For example, Shannon learned Spanish and Sign Language in order to meet the needs of certain students. She has also initiated many innovative programs including: Spanish Camp, Club Invention, Read-a-Thon, Math-a-Thon, the Eddie Eagle, and the Gun Safety Program, to name a few. For her unwavering dedication to her students she is truly an inspiration.

This year's recipient of the Crystal Bell Award from the Tri-Creek School Corporation is Betty O'Neill. Betty has been nurturing young minds for twenty years and is currently a fourth grade teacher at Oak Hill Elementary School. Betty continues to incorporate and educate her students about the community of Lowell. For example, Betty initiated a walking tour of the town for the students, and directed the writing and performance of a play about the town's history. Additionally, Betty has been a leading force behind the Response to Intervention Initiative in the Tri-Creek School Corporation and has worked diligently with students who are most in need. Because of her innovative teaching skills and her willingness to provide support to the Tri-Creek School Corporation, she is an extraordinary educator.

Madam Speaker, I ask you and my distinguished colleagues to join me in commending these outstanding educators on being named 2010 Crystal Bell Award winners. Their years of hard work have played a major role in shaping the minds and futures of Northwest Indiana's young people, and each recipient is truly an inspiration to us all.

#### PERSONAL EXPLANATION

### HON. J. GRESHAM BARRETT

OF SOUTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. BARRETT of South Carolina. Madam Speaker, unfortunately, I missed the following recorded votes on the House floor the legislative week of Monday, April 26, 2010.

For Monday, April 26, 2010, had I been present I would have voted "aye" on Rollcall vote No. 221 (on motion to suspend the rules and agree to H.R. 4543), "aye" on Rollcall vote No. 222 (on motion to suspend the rules and agree to H. Res. 1103), "aye" on Rollcall vote No. 223 (on motion to suspend the rules and agree to H.R. 4861).

For Tuesday, April 27, 2010, had I been present I would have voted "aye" on Rollcall vote No. 224 (on motion to suspend the rules and agree to H. Res. 1131), "no" on Rollcall vote No. 225 (on motion to suspend the rules and agree to H.R. 5017), "aye" on Rollcall vote No. 226 (on motion to suspend the rules and agree to H.R. 5146).

For Wednesday, April 28, 2010, had I been present I would have voted "aye" on Rollcall

vote No. 227 (on agreeing to the Hall (NY) amendment to H.R. 5013), "aye" on Rollcall vote No. 228 (on agreeing to the Connolly amendment to H.R. 5013), "aye" on Rollcall vote No. 229 (on motion to recommit H.R. 5013 with instructions), "aye" on Rollcall vote No. 230 (on passage of H.R. 5013).

For Thursday, April 29, 2010, had I been present I would have voted "no" on Rollcall vote No. 231 (on ordering the previous question to H. Res. 1305), "no" on Rollcall vote No. 232 (on agreeing to H. Res. 1305, providing for consideration of H.R. 2499), "no" on Rollcall vote No. 233 (on motion to table the motion to reconsider the vote on H. Res. 1305), "aye" on Rollcall vote No. 234 (on agreeing to the Foxx amendment to H.R. 2499), "aye" on Rollcall vote No. 235 (on agreeing to the Gutierrez amendment to H.R. 2499), "no" on Rollcall vote No. 236 (on agreeing to the Gutierrez amendment to H.R. 2499), "no" on Rollcall vote No. 237 (on agreeing to the Burton (IN) amendment to H.R. 2499), "no" on Rollcall vote No. 238 (on agreeing to the Velázquez amendment to H.R. 2499), "aye" on Rollcall vote No. 239 (on agreeing to the Velázquez amendment to H.R. 2499), "aye" on Rollcall vote No. 240 (on agreeing to the Velázquez amendment to H.R. 2499), "aye" on Rollcall vote No. 241 (on motion to recommit H.R. 2499 with instructions), "no" on Rollcall vote No. 242 (on passage of H.R. 2499).

#### IN RECOGNITION OF ADRIENNE TISSIER

### HON. JACKIE SPEIER

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Ms. SPEIER. Madam Speaker, I rise to honor an outstanding leader and treasured friend Adrienne Tissier, a life-long resident of San Mateo County and a current member of the San Mateo County Board of Supervisors.

Adrienne will be receiving a much deserved public service award from the Peninsula Coalition at its 6th Annual Honors dinner on May 6. She first assumed office in January 2005 after serving eight distinguished years as a councilmember in Daly City, including two terms as mayor. In four short years she has displayed keen leadership and consensus building skills that have benefited residents of the county. She created a nationally acclaimed, first of its kind program for the proper disposal of pharmaceuticals to prevent medication errors, drug abuses and environmental harm. She's developed outreach programs in which the California Highway Patrol works with older drivers. She created the annual county-wide Disaster Preparedness Day and co-chairs the Blue Ribbon Task Force on Adult Health Care Expansion.

She has been especially active in providing transportation and mobility options for senior citizens. She is the current vice-chair of the Metropolitan Transportation Commission and she serves on the SamTrans Board of Directors. She is also the board liaison to the state Commission on aging and the state Commission on the Status of Women. Supervisor Tissier was instrumental in planning the Women's Criminal Justice Summit and the Livable Communities for Successful Aging conference.

She also set up a resources day in May of 2009 for residents concerned about the foreclosure crisis.

Madam Speaker, I have been fortunate to work with Adrienne on countless issues during my career of public service. Without question, her dedication to her work has been remarkable and this award she is to receive is fitting thanks for all those late nights and trips to Sacramento that she incurred in the name of improving daily life in San Mateo County.

IN RECOGNITION OF JANICE S.  
BRAMWELL

**HON. IKE SKELTON**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. SKELTON. Madam Speaker, it has come to my attention that Mrs. Janice S. Bramwell will be retiring as Regional Director for Experience Works, Inc., after more than 30 years of service. Mrs. Bramwell has helped countless individuals in our communities, and her commitment to service will be sorely missed.

As Regional Director, Mrs. Bramwell used her lifetime of experience as a social worker to bring exceptional service to low-income seniors in Missouri and Illinois. Experience Works, Inc., formerly Green Thumb, is a non-profit organization that helps this struggling population gain the skills and training they need to find gainful employment, a service that is especially needed in this difficult economic time. During her time with this organization she has been recognized for her excellence in budget management and the job retention rate of her clients.

Together with her husband Dewey and her daughter Melissa, Mrs. Bramwell is an active member of the community. She serves as a member of the Ozark Region Workforce Investment Board, the Springfield Area Chamber of Commerce, and the Missouri Senior Employment Coordinating Committee.

Madam Speaker, I trust my fellow members of the House will join me recognizing Mrs. Janice S. Bramwell for her dedicated service to the State of Missouri.

REDESIGNATING THE DEPARTMENT OF THE NAVY AS THE DEPARTMENT OF THE NAVY AND MARINE CORPS

SPEECH OF

**HON. BETTY MCCOLLUM**

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, May 4, 2010*

Ms. MCCOLLUM. Mr. Speaker, I rise today in strong support of H.R. 24, the "Marine Corps Identity" bill. This bipartisan legislation would change the name of the Department of the Navy to the Department of the Navy and Marine Corps.

For over 200 years, the Marine Corps has fought side by side with the Navy. Yet, despite having served in every armed conflict in America's history, the Marines are not recognized at the department level. When the parents of fallen Marines receive a letter of condolence

from their country, the Marine Corps name does not even appear on the official letterhead. For too long, recognition of the United States Marine Corps has failed to match the remarkable sacrifice of its men and women.

By adding just three symbolic words, H.R. 24 will finally honor the Marine Corps as a co-equal branch of America's Armed Forces. For veterans in Minnesota and across the United States, and for our Marines currently serving overseas, I am proud to co-sponsor and vote to pass this important and overdue legislation.

IN RECOGNITION OF CAPTAIN  
JOHN NEWLAND MAFFITT

**HON. MIKE McINTYRE**

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. McINTYRE. Madam Speaker, it is with great honor and pleasure that I rise and ask you to join me in recognizing one of North Carolina's great historical figures, Captain John Newland Maffitt. Captain Maffitt, a long-time resident of Wilmington, North Carolina, stands out as a distinguished member of the United States Navy. First as a naval surveyor, charting much of the Atlantic coastline, and then as a blockade runner for the Confederate Navy, gallantly carrying out his duty to his homeland, Captain Maffitt deserves to be recognized among the ranks of this nation's outstanding military officers.

Foreshadowing his great career, Captain Maffitt was born at sea on February 22, 1819. Adopted by his uncle, he grew up in and around Fayetteville, North Carolina, where he became known as a sharp-witted, cultivated young man. Under an appointment by President Jackson, Maffitt took the position of midshipman with the Navy in 1832, just three days after his thirteenth birthday, and immediately began his apprenticeship. After demonstrating courage and a devotion to his country and her Navy, Maffitt became an officer at the young age of nineteen.

Sailing around many parts of the world, Captain Maffitt continued to gain valuable experience. In 1848, he took command of his first ship, the U.S.S. *Gallatin*, as a survey officer with the Coast Survey. For roughly a decade, Captain Maffitt, while commanding various ships, surveyed and charted many sections of the Atlantic coast, ranging from New England to the Southeast, resulting in honorable recognition from the Charleston Chamber of Commerce. The knowledge that he developed of these areas would later serve him well in his naval duties with the Confederacy.

Captain Maffitt would eventually take command first of the U.S.S. *Dolphin* and then of the U.S.S. *Crusader*, leading his crew to intercept ships illegally participating in the Atlantic slave trade. Indeed, Maffitt was later recognized in the Wilmington Daily Journal on September 25th, 1863, which read, "it is a curious fact, for those who maintain that the civil war in America is founded upon the slave question, that [Maffitt] should be the very man who has distinguished himself actively against the slave trade."

When Southern states began to secede, Captain Maffitt continued his duties and protected Federal property along the Southern coast. However, as the Civil War continued,

Captain Maffitt's superiors grew concerned about his Southern background, which led Maffitt to resign his command in 1861. Wanting to put his services to use, he eventually took command of the C.S.S. *Savannah* of the Confederate Navy as a runner transporting rifles, cotton, and other goods around the Federal blockade. His knowledge of the local rivers and waterways from his surveying days helped him to elude the Federal Navy and survive a number of Federal encounters.

Taking command of the C.S.S. *Florida* in 1862 with a new assignment, Captain Maffitt and his crew succeeded in capturing a larger number of Federal commercial ships over the next year. During this period, Maffitt's ship covered the seas ranging from Mobile to New York and from Brazil to France.

After recovering from brief health issues, Captain Maffitt found more success blockade running as commander of first the C.S.S. *Albatross* and then of the private ship *Owl*. He successfully completed his final assignment for the Confederacy even after the war had ended, thus maintaining his integrity and his sense of duty.

Captain John Maffitt returned to North Carolina in 1868 and passed his remaining days peacefully at Bradley Creek, near Wrightsville Beach. He passed away on May 15, 1886, and was buried in Wilmington's Oakdale Cemetery. In his honor, on August 4th, 1943, The Liberty Ship *John Newland Maffitt* was christened at the North Carolina Shipbuilding Company to run blockades successfully, as had her namesake. Today, Captain Maffitt is also honored by a historical marker on Market Street in Wilmington.

A sure leader of his time, Captain John Newland Maffitt serves as an example across generations by acting as a man of courage, a man of duty, and a man who was devoted to serving his homeland. So, today, Madam Speaker, I wish to thank you for allowing me to honor one of North Carolina's most distinguished naval officers, and I ask my colleagues to stand with me in recognizing a man North Carolina and the United States should be proud to call their own.

CELEBRATING THE ASCENSION OF  
REVEREND DR. GREGORY ROBESON  
SMITH AS THE 55TH GRAND  
MASTER OF THE MOST WORSHIPFUL  
PRINCE HALL GRAND LODGE OF FREE AND  
ACCEPTED MASONS OF THE STATE OF NEW YORK

**HON. CHARLES B. RANGEL**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. RANGEL. Madam Speaker, I rise with great pride to pay tribute to my dear friend, Lodge brother, and pastor of Harlem's historic Mother African Episcopal Methodist Church, the Reverend Dr. Gregory Robeson Smith, Sr. as the 55th Grand Master of the Most Worshipful Prince Hall Grand Lodge of Free and Accepted Masons of the State of New York.

Rev. Dr. Gregory Robeson Smith, Sr., a Thirty-third Degree Mason, is the grand nephew of Paul Robeson, the late great American hero, athlete, singer, actor, and advocate for international civil rights and social justice. A

graduate with honors from Livingstone College in Salisbury, North Carolina, Dr. Smith also earned two masters and two doctoral degrees. He has an MBA in Marketing and Finance, a Master of Divinity degree, a Doctorate in Higher Education Administration and Finance; and a Doctorate in Ministries.

Grand Master Smith is the Senior Pastor of the Mother African Methodist Episcopal Zion Church, a major stop on the Underground Railroad, located in Harlem New York, which is the oldest African American institution in the State of New York, founded in 1796 and chartered in 1799. Dr. Smith is very proud of the history of Mother AME Zion, which was one of the earliest and most vocal opponents of slavery and a constant champion of abolition. Slaves who escaped north in search of freedom, knew they could find refuge and assistance at Zion Church, which became affectionately known as "Freedom's Church." In fact, Mother AME Zion became an important stop on the "Underground Railroad," hiding runaway slaves behind the pulpit in a secret passageway. Abolitionist and women's rights activist Isabella Baumfree transferred her membership from the John Street Methodist Episcopal Church to Zion Church in 1827. It was at the altar of Mother AME Zion in 1843 that she changed her name to "Sojourner Truth" and there she was also reunited with her sisters, who had been separated during slavery.

Sojourner Truth became one of the foremost voices for women's and equal rights and the abolition of slavery in America. Throughout its long history, Mother AME Zion has had many illustrious members who were leaders in the historic fight for freedom, including Harriet Tubman, Frederick Douglass, Paul Robeson, Madame C.J. Walker and many others who fought so valiantly to free African Americans socially, politically and spiritually. The legacy of this historic church is difficult to surpass, as it has always been a promoter of education and racial self-help for African Americans in this great city, playing a role in many of the social organizations that were founded to assist and improve the condition of the Negro. Reverend Dr. Smith holds and has held several major positions in the AME Zion Church, including Presiding President of the Elder's Council, and he serves on the Connectional Budget Board Executive Committee.

In 1976 at the age of 26, he was elected Director of Public Affairs and Convention Manager of the denomination, the youngest person to ever be elected to a worldwide office. In the past, he has served as Executive Secretary of the AME Zion Church Ministers & Lay Association, and, as pastor of the Mt. Hope AME Zion Church located in White Plains, New York, where in 5 years he transformed that congregation from 85 to 635 members, built and furnished a new multi-million dollar worship center and a pre-school program. Dr. Smith was also responsible for directing worldwide international relief assistance and other aid for the National Council of Churches' (NCC) 30 Protestant denominations. While at the NCC he raised more than \$200 million in program support.

Dr. Smith is a true "renaissance man," successfully integrating a successful career in business, public service and ministry. He has a proven track record of success leading nongovernmental, private, voluntary and religious agencies, with a strong expertise in the development of strategic alliances between public

and private sectors. He has 20 years of marketing, finance and managerial experience in Fortune 100 and Fortune 500 companies, with responsibility for over \$2 billion in revenue.

In December 1990, he was appointed by President George H.W. Bush as President and Chief Executive Officer of the African Development Foundation, an independent Federal agency located in Washington, D.C., with offices in 25 African nations and a staff of more than 300. He continued to serve in this capacity under President William J. Clinton's administration until May of 1995. He also serves as an officer and member of numerous boards of directors. Dr. Smith was interviewed by "The History Makers" on January 24, 2007, who designated him as one of the "Outstanding Men of America," and he was also the first African American in New York State to be selected by a major political party as their moral candidate. He continues to be active in local, State and national politics, as well as serving as President of Prince Hall Temple Associates, Inc. He is a member of Sigma Pi Phi—Beta Zeta Boulé, and is very well traveled, having visited all but five countries throughout the continent of Africa and over 30 other nations across the globe.

Madam Speaker, since our founding in 1812, The Most Worshipful Prince Hall Grand Lodge of Free and Accepted Masons has followed in the Christian principles that were established in God's Holy Book, the Bible, of "Making Good Men Better"—which the foundation is character, the purpose is service and the measure is giving. As the grand nephew of our beloved spirited hero Paul Robeson, Reverend Dr. Gregory Robeson Smith was destined in his development to embody the principles, truths and heritage set forth by our founding fathers of the Fraternity of Free and Accepted Masons. Dr. Smith takes over the leadership of the Most Worshipful Prince Hall Grand Lodge at a crucial time in the history of the organization, and faces the daunting task of translating the historical usefulness of this ancient and honorable institution to meet the several challenges of its more than 10,000 members in today's "Information Age." His philosophy of life and service is stated in the words of the late Rev. Dr. Martin Luther King, Jr., who said in 1948 on his application to Crozer Seminary, "I have an inescapable urge to serve society, and a sense of responsibility, which I could not escape."

RECOGNIZING SERGEANT  
JENNIFER EVITTS

HON. JOHN A. BOEHNER

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

Wednesday, May 5, 2010

Mr. BOEHNER. Madam Speaker, I rise today to recognize and thank Sergeant Jennifer Evitts for her exemplary service to the United States House of Representatives through her work with the United States Marine Corps Office of Legislative Affairs.

Sergeant Evitts has been a steadfast asset for Members and staff, especially for my office, in responding to the myriad administrative and logistical questions and needs the House of Representatives often requires of our military liaison services. Her attention to detail, her ability to work quickly and independently,

and her cheerful engagement with whomever she encounters is always appreciated.

It is unfortunately usually the case that we fail to tell the individuals who mean the most to us, who do the most for us, how much they are valued until it comes time to send them on to their next adventure with our best wishes. I'm pleased, however, that Sergeant Evitts' contributions were formally recognized while she was still with us. It is my particular pleasure to note that due to her diligence and the merit of her efforts, Sergeant Evitts was awarded the Navy and Marine Corps Commendation Medal for meritorious service to the Marine Corps Office of Legislative Affairs. I am proud of Sergeant Evitts for earning such a prestigious award.

I personally congratulate Jennifer on her accomplishments, and I wish Jennifer and her family success and happiness in her future endeavors. She will be missed.

ALL THE MOORE—A TRIBUTE TO  
AN AMERICAN HERO: SGT JOHN  
MOORE, THE 1-25 STRYKER BRIGADE  
COMBAT TEAM, THE  
UNITED STATES ARMY

HON. LINCOLN DAVIS

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

Wednesday, May 5, 2010

Mr. DAVIS of Tennessee. Madam Speaker, I rise today with a poetic tribute penned by Albert Carey Caswell in honor of one of Tennessee's finest, SGT John Moore of Dickson Tennessee. On January 6th 2009 in Diyaoa Province in Iraq, SGT Moore was almost killed in an IED explosion. Like many of our nation's heroes who cheat death, they must then come back home and continue to fight another war. While John fought valiantly to try to save his leg, he lost that battle . . . but his courage and faith has helped sustain him through his darkest days. As he is a shining example to us all, as he inspires us all with his courage and positive attitude.

ALL THE MOORE

In this our Country 'Tis of Thee . . .  
There have been such fine patriots, so indeed!  
Whom, have so given up so much for Country!  
All to insure this our land of the free, for us  
. . . so much would endure you see . . .  
As generation after generation, have so served this our fine nation . . .  
Who have so given up life and limb, all in those darkest of days war . . . so then . . .  
Who have so given, All The Moore!  
How can one so ask for more?  
Putting one's country first, while their own fine precious lives so last . . .  
Yet, knowing of the worst!  
From places, like Tennessee . . . have come such fine men, so indeed . . .  
Who are but The Toast of Tennessee!  
Men like John Moore, heroes who so boldly marched off to war . . .  
Leaving behind, all that they so love and adored!  
A man, of The 1-25 Stryker Brigade Combat Team . . .  
For this is how Angels are made it seems!  
So boldly marching off to war, as was John so seen . . .  
When, in the midst of hell . . . a bomb would almost take all of his future dreams . . .

Coming back from the dead, he fought for five months until it was said . . .  
 John, your leg is dead . . .  
 As in that moment, as in that fight . . . as he reached down into his soul, so bright!  
 And asked, for All The Moore . . . faith and courage, to endure!  
 As he began to shine, and begin a new battle once more!  
 All The Moore!  
 As on that morning he awoke, as to him his fine heart spoke . . .  
 I've got a life to live, I've got so much to this our world to give . . .  
 I will not feel sorry or sad, just to be alive I'm glad . . .  
 For I have fine brave Brothers, who now lie in the ground . . .  
 And it's for them also the courage, I've found . . .  
 Until, the day they lay me down . . .  
 For ever in life, Striking Hard! I will be found!  
 Arms and legs we all need, but without a heart one can not surely breathe . . .  
 And I will walk, and I will run . . . and I will face the morning's sun!  
 All with what's inside of me, All The Moore . . .  
 While, all of this pain and heartache I will defeat!  
 All for my Country Tis of Thee . . .  
 As I will be Walking Tall In Tennessee  
 All The Moore, this you must believe!

RECOGNIZING MIKE TOWN

**HON. DAVID G. REICHERT**

OF WASHINGTON

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. REICHERT. Madam Speaker, many in this House do our part in promoting sustainable living, sustainable building and environmental responsibility. In my District—the 8th of Washington—an environmental science teacher is doing a masterful job at teaching the same values, and more—and he has received much deserved recognition for his efforts.

Redmond High School teacher Mike Town was awarded the inaugural \$25,000 Green Prize in Environmental Education from the NEA Foundation on April 19. Mr. Town's curriculum, "Cool School Challenge," teaches students how to perform energy audits of their school buildings and reduce their carbon footprint by doing simple things like powering down computers at night, composting, and recycling. Mr. Town's award comes after leading the entire school toward being one of the "greenest" schools in America. He has inspired his students and the rest of the student-body to "think globally and act locally" to beautify our schools, our neighborhoods, and our environment. Mr. Town—or simply 'Town' to his students—is an innovative and dynamic high school teacher who is making a positive impact on every student who walks through the doors of Redmond High.

One of his former students and my former staffer, Marshall Reffett, described Mr. Town as an educator this way: "Through his genuine enthusiasm for the subject, depth of knowledge, and hands on teaching methods, I developed a real sense for how the policies we adopt can have a profound effect on the sustainability of the Earth."

Aside from his teaching work, Mr. Town is a policy advocate for sustainability and the

preservation of public lands. He is a vocal wilderness advocate—and worked closely with my office helping to create my Alpine Lakes Wilderness Proposal—a citizen lobbyist, and eloquent speaker on behalf of environmental protection. The man practices what he preaches and is a great example for his students and his community.

What a delight it is for me to highlight the work of one of America's great professional educators. I'm pleased Mr. Town's efforts are not going unnoticed. His enthusiasm in the classroom and his tireless advocacy combine to make him a one-of-a-kind educator.

PERSONAL EXPLANATION

**HON. JOHN B. LARSON**

OF CONNECTICUT

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. LARSON of Connecticut. Madam Speaker, on rollcall Nos. 243, 244, and 245, had I been present, I would have voted "yes."

IN RECOGNITION OF JULIE SWITKY

**HON. JACKIE SPEIER**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Ms. SPEIER. Madam Speaker, I rise to honor Julie Switky upon her retirement as executive director of the Hillsborough Schools Foundation.

When Julie joined the Foundation in 1982, parent participation was about 64 percent with \$242,000 raised that particular year. The 2009–2010 Annual Giving Campaign will surpass \$3.1 million with parent participation close to 80 percent. These statistics speak volumes about the dedication and hard work of Julie Switky over the past 28 years. Amazingly she worked alone for the first decade until she was joined by Judy Kagan in the early 1990s. Today the Foundation has three additional staff members and a camaraderie that is off the charts—another testament to Julie's inspirational leadership.

She was raised in the Bronx, earned a degree in elementary education at City College of New York and later taught first grade in New York City and Baltimore. She and her husband, Dan, have lived in my district (San Mateo) for the past 30 years where they raised three children.

In this electronic age I want to note that Julie started her remarkable career at the Foundation without any technological tools. She went on to develop a computer tracking program and most currently was working to provide the Foundation with the most up-to-date online technology possible.

I'll be candid. Other school communities in California look to Julie Switky as the shining star of raising money to support education. No wonder that she is often asked to speak at other school foundation conferences.

Funds raised by Julie and her team go directly to school budgets and that helps maintain the level of excellence at Hillsborough's four schools. Madam Speaker, I am pleased to honor the dedication and leadership of Julie

Switky and I wish her the best in her newest endeavor, retirement.

BOLEY CENTERS OF ST. PETERSBURG, FLORIDA CELEBRATES 40 YEARS OF SERVICE TO THE TAMPA BAY AREA

**HON. C.W. BILL YOUNG**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. YOUNG of Florida. Madam Speaker, Boley Centers of St. Petersburg, Florida, which I have the privilege to represent, is a private, not-for-profit organization that was established 40 years ago to serve individuals with mental disabilities, the homeless and youth in Pinellas County and the five county Tampa Bay area.

Tomorrow night our community comes together to pay tribute to Boley's 40th anniversary of service and to give thanks to the thousands of individuals they have helped gain the highest level of independent living. Boley provides 42 housing and service center locations; a wide variety of treatment, recovery and vocational services; a network of living opportunities in community residences and apartments; and a large staff of hard-working professionals who are dedicated to improving the lives of individuals with disabilities. Boley provides housing options that range from highly structured group homes to permanent supported apartments that are affordable and safe units for more than 1,200 individuals. This makes Boley one of the largest providers of these services in the entire southeastern United States.

Boley has a dedicated board of volunteer directors Chaired by Cynthia McCormick and includes First Vice Chair Loretta Ross, Second Vice Chair Sally Poynter, Immediate Past President Paul Misiewicz, and Virginia Battaglia, Rutland Bussey, Major Sharon Carron, Hal Gregory, Jack Hebert, Sandy Incorvia, Martin Lott, Robert Pitts, and Linda Scott-Leggette. Together they oversee an outstanding organization of professional staff members led by President and Chief Executive Officer Gary MacMath who treat their clients with compassion and dedication.

Boley also has a devoted network of volunteers who support the work of the Board and staff. This network includes the Boley Angels, who were founded in 1984 by board member Mary Koenig. They provide invaluable help to Boley's clients by raising funds to fulfill their unmet medical and dental needs and to provide furniture for the residential programs.

Madam Speaker, Boley Centers brings together the resources of our local community, our state and our nation to provide help to the less fortunate of our community who have nowhere else to turn for housing and treatment options. It has been a real pleasure for me to be able to work with the members of the board and the staff on a number of projects over the years.

Please join me in thanking all involved with Boley Centers for a job well done as they gather together to celebrate 40 years of service to Pinellas County, Florida and the Tampa Bay area.

SUPPORTING THE IDEALS OF  
NATIONAL LAB DAY

SPEECH OF

**HON. LAURA RICHARDSON**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, May 4, 2010*

Ms. RICHARDSON. Mr. Speaker, I rise today in support of H. Res. 1213, which recognizes the need to increase student participation in the fields of Science, Technology, Engineering and Mathematics (STEM). H. Res. 1213 also supports the ideals of National Lab Day, a national initiative designed to bring together educators, scientists and community members in the interest of providing students from kindergarten through 12th grade with hands-on scientific learning experiences. On National Lab Day, which is celebrated every year during the first week of May, scientists and other STEM professionals can give back to the community by volunteering their time to work with educators and students on lab projects.

Women and minorities have long been underrepresented in STEM careers. We need to reverse this trend so that STEM professionals better reflect the diverse character of our nation. Several initiatives in my district and the surrounding region have taken steps to make this happen. Great Minds in STEM is a nonprofit organization that operates an after-school program in the Compton Unified School District in Compton, California that educates students from underrepresented demographic groups in STEM subject areas. STEM UP is another initiative that is working to establish a STEM education program in Southern California that focuses on increasing diversity.

The skills taught through STEM education are essential to an increasing number of jobs in the United States. The Bureau of Labor Statistics projects that science and engineering occupations will grow by 21.4 percent from 2004 to 2014, while non-STEM occupations will only grow by 13 percent. Additionally, equipping more Americans with advanced skills in STEM is essential to ensuring America's competitiveness in the global marketplace. In 2006, only 4.5 percent of college graduates in the United States majored in a STEM field compared with 25.4 percent of graduates in South Korea, 33.3 percent of graduates in China, and 39.1 percent of graduates in Singapore. We must graduate more students with the technical knowledge needed to succeed in an increasingly globalized and hi-tech economy.

I consider increasing educational and employment opportunities in the STEM fields to be so important that I recently introduced the America RISING Act of 2010. This bill will pay the salaries for two years of recent college graduates who are hired by small businesses or larger companies with operations in areas of low employment. It also establishes a higher education opportunity program which will provide funding to recent college graduates to help them obtain two years of additional education and training in the STEM fields.

I salute the hard work and dedication of the volunteers, teachers, and students involved in National Lab Day and the organizations committed to increasing participation in STEM disciplines and careers.

I urge my colleagues to join me in supporting H. Res. 1213.

TRIBUTE IN HONOR OF NATIONAL  
TEACHER APPRECIATION WEEK**HON. MICHAEL K. SIMPSON**

OF IDAHO

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. SIMPSON. Madam Speaker, in recognition of National Teacher Appreciation Week, I rise today to pay tribute to teachers across the country.

This year, National Teacher Appreciation Week has extra significance. With unemployment holding near double-digits, the economy in a prolonged recession, and education budgets slashed in many states, many teachers face the possibility of being laid-off. As Congress considers education reform legislation, we must keep in mind the needs of educators, who have the most important job of all—preparing our young people for the future.

As a member of the House Appropriations Committee, I have spent a great deal of time working on education issues, meeting with teachers, and trying to better understand the many issues confronting our nation's schools. While there are many pressing needs at hand, I will take every opportunity to recognize the commitment of our teachers, many of whom are underpaid and often underappreciated for their crucial work. That is why I am proud to be a cosponsor of H. Res. 1312, which recognizes the roles and contributions of America's teachers to building and enhancing our Nation's civic, cultural, and economic well-being.

Teachers play a critical role in shaping our future. They touch the lives of children every day. They inspire, encourage, motivate, and educate the next generation. I applaud their efforts and thank them for their dedication

## SUPPORTING THE 100TH ANNIVERSARY OF THE PRICE, UT J.C. PENNY STORE

**HON. JIM MATHESON**

OF UTAH

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. MATHESON. Madam Speaker, when James Cash Penny opened his first dry goods store in 1902 in Kemmerer, Wyoming he called it "The Golden Rule" because he believed that if he provided quality goods at a fair price and treated people the way he wanted to be treated his business would be successful.

In 1909 Mr. Penny opened the headquarters for J.C. Penny Company Inc. in Salt Lake City, Utah and a year later opened the Price, Utah J.C. Penny's store, located in the 2nd district of Utah which I represent. The Price J.C. Penny store is the oldest in Utah, and the second oldest in the national chain. And while the store window displays may have changed over the years the core values of Mr. Penny are steadfast. Evidence of Mr. Penny's beliefs and commitment to service went beyond retail sales. His compassion for people can often be found wherever his stores are located. From Les Eldridge who was the first Price store manager in 1910 to the present store manager Leslie Childs and her staff, the J.C. Penny team has made customer service and community a balanced priority.

Through more than 100 years of history, the Company has stayed true to its Golden Rule beginnings, with a continued commitment to care for the communities where it does business. This is reflected in the many decades of support this store and its Associates have given to a variety of charitable causes in the community, including strong support for quality afterschool programs. The Price store has partnered with groups such as Kiwanis, United Way, Chamber of Commerce and Downtown Business Alliance as well as The Family and Children's Support Center, Angel Tree, The Cancer Society and many others to ensure that those in need are cared for in South-eastern Utah.

In honor of the continued service and commitment to the foundation built by Mr. Penny with the opening of his first store, I want to offer congratulations to the Price, UT J.C. Penny on your 100th anniversary. Thank you for making a difference in the community.

HONORING THE 6TH ANNUAL  
HEARTCARING MEETING OF THE  
SPIRIT OF WOMEN HOSPITAL  
NETWORK**HON. THEODORE E. DEUTCH**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. DEUTCH. Madam Speaker, I rise today in honor of the 6th annual HeartCaring Meeting of the Spirit of Women Hospital Network, advocating on behalf of early diagnosis and prevention of cardiovascular disease in women.

There are far too many misperceptions about cardiovascular disease in women. Cardiovascular disease is the single most common cause of death among American women. In fact, more women die of heart disease every year than every cancer combined. Nearly 37 percent of all female deaths, or roughly 400,000 deaths a year, are the result of cardiovascular disease, many of which can be prevented with early detection and preventative care.

Spirit of Women's dedication to having an impact on the lives of women by advocating for improved health and lifestyles of America's women is unmatched in the health community. Spirit of Women's HeartCaring program uses an innovative approach that engages hospitals, clinicians, and consumers in early diagnosis and prevention of cardiovascular disease. The HeartCare program not only lowers health care costs by focusing on preventative care, but their focus on providing healthy lifestyles to American women adds quality years to women's lives.

I wish to congratulate the Spirit of Women for their 6th Annual HeartCaring Meeting. Through their commitment to improving the health of American women, the Spirit of Women Hospital Network has proven that action is health.



HONORING BARBARA BIGELOW

**HON. GEORGE RADANOVICH**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. RADANOVICH. Madam Speaker, I rise today to commend and congratulate Barbara Bigelow upon being named as a 2010 Common Threads honoree. Mrs. Bigelow will be honored by California State University, Fresno at the 2010 Common Threads Award luncheon to be held on Friday, April 16, 2010.

Mrs. Barbara Bigelow was born and raised in southern California and attended the University of Southern California. She had little interest in agriculture until she met and married Frank, who is a life long resident of Madera County and part of a longtime agriculture family. Mrs. Bigelow assisted in the family business by helping raise, exhibit and sell champion Shorthorn Cattle for beef and breeding. Mr. and Mrs. Bigelow also raise and exhibit champion Columbia Sheep.

Off of the farm, Mrs. Bigelow is very active in the community. In 1985 she was elected to the then-Spring Valley School District Board of Trustees, and continues to serve on the now-Chawanakee Unified School District as a trustee. Her service on the board was instrumental in the building of Minarets High School in O'Neals. Mrs. Bigelow also served as the board President.

Outside of the school district, Mrs. Bigelow is active in the local 4-H program and numerous agriculture related groups. Mrs. Bigelow became involved with Spring Valley school while her children attended there. She was a member of the parent club, school site council and was involved with the community-centered centennial event. Mrs. Bigelow helped establish the Spring Valley Ag Boosters in 1994, after becoming involved with the Spring Valley 4-H club as a community leader and a sheep leader. Since 1994, Mrs. Bigelow and a committee of local supporters have sponsored a fundraiser at the "Silkwood-Mattes-Bigelow Big Blue Barn" to raise money for the Spring Valley Ag Boosters.

Mrs. Bigelow is also very active and supportive of the Sierra High School Future Farmers of America program. She has served on the Ag Advisory Committee and served as the Site Selection Committee Chair for Minarets High School. Between 1992 and 1994, Mrs. Bigelow was the director of the Madera County 4-H Summer Camp Program at Jack Ass Rock Campground. She is also a twenty year member, and past Chairwoman, of the Madera County Republican Central Committee.

Mrs. Bigelow is a supporter of Children's Hospital of Central California, California State University, Fresno's Red Wave, Cal Poly's Western Bonanza, the California State Fair, Sierra Winter Classic and California Junior Livestock Association. For her community involvement, Mrs. Bigelow was named the State of California "Woman of the Year" in 2005 by Assemblyman Dave Cogdill and received the "Golden Apple Award" for 1999-2000 by the Association of California School Administrators.

Madam Speaker, I rise today to commend and congratulate Barbara Bigelow upon her achievements. I invite my colleagues to join me in wishing Mrs. Bigelow many years of continued success.

TRIBUTE FOR NATIONAL NURSES WEEK

**HON. SAM JOHNSON**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. SAM JOHNSON of Texas. Madam Speaker, in honor of National Nurses Week, I would like to recognize the unsung heroes of our nation's healthcare system. The endless efforts of nurses can never be praised enough. This group of men and women work on the frontlines of healthcare. That is why I am proud to participate in National Nurses week and to lend my voice in recognizing these distinguished individuals for their true professionalism.

Anyone who has spent time in a hospital or doctor's office knows that nurses play an integral role in our healthcare team. They work tirelessly to ensure every patient receives the special love, care and attention they deserve.

A nurse's role goes far beyond the hospital; nurses reach into charity clinics, in-home care, churches, and school volunteer health programs. Nurses conduct research, publish, review and continue to educate their peers and the public about their ever-evolving role and positive impact on the healthcare community.

Nurses across this country deserve the same support and consideration as they have given to us. Let us stand together today to honor their tireless work and selfless acts. God bless them and God bless America. I salute you.

## PERSONAL EXPLANATION

**HON. K. MICHAEL CONAWAY**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. CONAWAY. Madam Speaker, on rollcall No. 245 H. Res. 1132—Honoring the USS New Mexico as the sixth Virginia-class submarine commissioned by the U.S. Navy to protect and defend the United States, had I been present, I would have voted "yea."

## PERSONAL EXPLANATION

**HON. STEVE COHEN**

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. COHEN. Madam Speaker, I was detained from voting on Tuesday, May 4, 2010. If present, I would have voted "yea" on the following rollcall votes: rollcall 243, rollcall 244, and rollcall 245.

## TEXAS TEACHER OF THE YEAR FOR 2010

**HON. SILVESTRE REYES**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. REYES. Madam Speaker, El Paso, Texas has a history of producing strong, pas-

sionate, and caring educators who motivate and engage our children to become life-long learners. As a parent and grandparent, I am grateful for the contributions of our teachers in the El Paso area, and, in honor of Teacher Appreciation Week, I want to take this opportunity to congratulate all the outstanding teachers in our community.

In particular, I would like to commend Mrs. Yushica Walker, a teacher at Morehead Middle School in the El Paso Independent School District, for being selected as the 2010 Texas Secondary Teacher of the Year. The Texas Teacher of the Year is the highest honor that the State of Texas can award to a teacher. Facilitated by the Texas Education Agency, the Texas Teacher of the Year Program annually recognizes and rewards teachers who have demonstrated outstanding leadership and excellence in teaching. Mrs. Walker represents the best of the best in the teaching profession, and we salute her energy, efforts, and dedication.

Mrs. Walker is a proud Army spouse. She is the wife of Major Johnnie R. Walker of the TRAC WF (Training and Doctrine Command Analysis Center White Sands Missile Range Forward) office at Fort Bliss, Texas. He is currently stationed in Afghanistan.

Mrs. Walker has been teaching for more than 12 years. She earned a Bachelor of Science degree in Interdisciplinary Studies with Reading Specialization from Prairie View A&M University, and a Master's degree from the University of Phoenix. She serves as a member of the Campus Improvement Team and as a Master Mentor for new teachers.

Her aunt, Willie Mae, who taught for 29 years for the Houston Independent School District, inspired her to become a teacher. Mrs. Walker attributes her teaching success, in part, to a positive attitude and "demonstrating that teaching is enjoyable."

Mrs. Walker is part of a larger history of educational excellence in El Paso. I am proud to note that El Paso area educators have been chosen as Texas Teachers of the Year 10 times, with four El Pasoans honored in the last five years. The National Teacher of the Year Program began in 1952 and continues as the oldest, most prestigious national honors program that focuses public attention on excellence in teaching.

I am proud of the work of our teachers, and I am committed to ensuring that education remains a top priority for Congress.

## SUPPORTING THE IDEALS OF NATIONAL LAB DAY

SPEECH OF

**HON. RUSH D. HOLT**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, May 4, 2010*

Mr. HOLT. Mr. Speaker, I rise today to support House Resolution 1213, a resolution expressing support for National Lab Day and the need to improve science and math education.

National Lab Day, to be held on May 12th, will give middle and high school students access to hands-on, discovery-based laboratory opportunities. Additionally, National Lab Day will provide schools with an opportunity to assess and upgrade their current lab facilities. I am pleased that nearly 200 organizations representing science and math professionals and educators are supporting National Lab Day.

National Lab Day is a terrific initiative that comes at a time when we need an “all-hands-on-deck” mentality to provide our children with a first-rate math and science education. We still don’t know how to cure cancer or AIDS, or completely ease the suffering of those with mental illnesses. We still have tremendous challenges regarding energy consumption. And we still don’t know all we should about our planet and the people who live on it. The answers to these important questions are beginning to be formed in our classrooms with young students who one day may go on to investigate these issues and make advances that will benefit all of us.

Scientists and teachers long have been concerned about the quality of science and math education. Yet, scientists and educators should not be the only ones troubled by our students’ mediocre performance in these subjects. Every citizen concerned about the long-term health of our Nation’s economy should be worried by our current educational performance. Parents who want their children to succeed in a new global economy should be interested. Patients in need of new medical advances and citizens who want to see technological progress should care about our Nation’s performance in this area.

It is clear that our Nation must improve mathematics and science education in our elementary and secondary schools. American students do not perform as satisfactorily in these subjects as compared with their peers in other nations, which threatens the long-term health of our Nation’s economy and our competitiveness. China, India, and Germany, to name three, are putting more emphasis on science and math education. These nations recognize that the jobs of the future will require a basic understanding of these subjects. In fact, the Department of Labor recently found that three-quarters of the 20 fastest-growing future occupations will need workers with significant mathematics or science preparation.

A decade ago, I had the honor to serve on the National Commission on Mathematics and Science Teaching for the 21st Century, which became known as the John Glenn Commission. In a report entitled “Before It’s Too Late”, we made clear that our Nation must increase the number of teachers in those fields significantly and provide more opportunities for teachers to enhance their math and science teaching skills. Ten years later, I still believe policymakers must do more to support the teachers that play a critical role in science and math education. The Commission recommended that teachers receive the greatest attention, even ahead of curriculum or other areas.

As a member of the House Committee on Education and Labor, I have been focused on ways to do just that. I have worked to boost resources for the underfunded Mathematics and Science Partnerships, which provides professional development opportunities to a wide range of teachers and helps them continue improving their skills. I have worked on a bipartisan basis with my colleague Rep. VERN EHLERS to ensure that reauthorization of the Elementary and Secondary Education Act places the same importance on science as it does for other subjects, such as English.

In today’s tight budget environment, I applaud the Obama Administration for proposing historic increases in the federal government’s

commitment to science education in their Fiscal Year 2011 Budget. I was pleased to see \$300 million in the Department of Education budget for improving teaching and learning in science and math. When considering any replacement to the Mathematics and Science Partnerships program, we must recognize that great teachers are made, not born. I feel strongly that any new program must continue to support professional development activities for science and math teachers as they seek to improve their craft. In addition, any new program must ensure that professional development programs are widely available across the country, not just to a few schools that compete successfully because they are already top notch.

Improving our children’s abilities in science and math is critical for our economy, our national security, and our democracy. Everyone, from scientist to teacher to parent to businessperson, should be concerned with how well we educate our children in this area. I look forward to working with my colleagues to fulfill the goals of the Glenn Commission and regain our Nation’s leadership in science and math education.

I urge my colleagues to support this resolution that recognizes the importance of science and math education and highlights the good work done at National Lab Day.

2010 ST. CLOUD CHAMBER OF  
COMMERCE AWARD WINNERS

**HON. MICHELE BACHMANN**

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mrs. BACHMANN. Madam Speaker, I rise today to acknowledge the St. Cloud Chamber of Commerce Small Business Person of the Year, and the Mark of Excellence and Entrepreneurial Success Award Recipients. These people and businesses have stood out to the Chamber as “those who have the courage to aspire to a higher level.”

As the Small Business Person of the Year, Kip Cameron, President and CEO of Granite-Tops, LLC has shown dedication and innovation in his industry. Cameron is one of the founders of the Midwest Stone Fabricators Association and when the economy changed last year, he found ways to expand his market, despite consolidating his operations.

The Mark of Excellence Award, which honors a family owned business, is given to Dick Bitzan, owner of D.J. Bitzan Jewelers. In 1966, Dick’s father’s “mission was to provide his customers with beautiful diamonds and unparalleled customer service.” In a new location, with a new generation behind the counter, Bitzan’s Jewelers is fulfilling its mission every day.

Paul M. Heath, M.D., and James M. Smith, M.D., of Midsota Plastic and Reconstructive Surgeons are the recipients of the Entrepreneurial Success Award. Midsota was founded when the doctors saw a need to “deliver high quality surgical and aesthetics services in a private, intimate setting in Central Minnesota.” Dr. Heath and Dr. Smith share a passion for service and results and continue to shape their industry in Central Minnesota.

Madam Speaker, it is my honor to congratulate these businesses and citizens. I ask this

body to join me in recognizing Kip Cameron, D.J. Bitzan Jewelers and Midsota Plastic Surgeons for their contributions to Central Minnesota.

IT’S TIME FOR A CHANGE IN  
DEALING WITH SUDAN

**HON. FRANK R. WOLF**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. WOLF. Madam Speaker, “If President Obama is ever going to find his voice on Sudan, it had better be soon.” These were the closing words two weeks ago of columnist Nicholas Kristof.

Having first travelled to Sudan in 1989, my interest in this country has spanned the better part of 20 years. I’ve been most recently in July 2004 when Senator SAM BROWNBACK and I were the first congressional delegation to go to Darfur.

We saw the same scorched earth tactics from Khartoum in the brutal 20-year civil war with the South where 2.1 million perished.

I remain grateful for President Bush’s leadership in bringing about an end to the bloodshed with the historic signing of the CPA. But that peace is now in jeopardy.

Fast forward to 2009. I was part of a bipartisan group in Congress who called for the appointment of a special envoy shortly after President Obama was elected. What was once a successful model for Sudan policy is not having the desired effect today. I am not alone in this belief.

Last week, six respected NGOs ran ads in the Washington Post calling for Secretary Clinton and Ambassador Rice to exercise “personal and sustained leadership on Sudan” in the face of a “stalemated policy.”

Today I join the chorus of voices in calling on the President to empower Secretary Clinton and Ambassador Rice to take control of the languishing Sudan policy.

They should oversee quarterly deputies’ meetings to ensure options for consequences are on the table. In fact, I call on the President himself to exercise leadership in this regard, consistent with the explicit campaign promises he made about Sudan, promises which to date ring hollow.

There is a pressing need for renewed, principled leadership at the highest levels—leadership which is clear-eyed about the history and the record of the internationally indicted war criminal at the helm in Khartoum.

In addition to the massive human rights abuses perpetrated by the country’s leader, Bashir, Sudan remains on the State Department’s list of state sponsors of terrorism. The same people currently in control in Khartoum gave safe haven to bin Laden in the early 1990’s.

I believe that this administration’s engagement with Sudan, under the leadership of General Gration, and with the apparent blessing of the President, has failed to recognize the true nature of Bashir and the NCP.

While the hour is late, the administration can still chart a new course.

Today, I sent a letter to the President which I submit for the record, outlining seven policy recommendations and calling for urgent action on behalf of the marginalized people of Sudan.

When the administration released its Sudan policy, Secretary Clinton indicated that benchmarks would be applied to Sudan, that progress would be assessed and that “backsliding by any party will be met with credible pressure in the form of disincentives leveraged by our government . . . .”

But in the face of national elections that were neither free nor fair, in the face of continued violations of the U.N. arms embargo, in the face of Bashir's failure to cooperate in any way with the International Criminal Court, we've seen no “disincentives” applied.

This is a worst case scenario and guaranteed, if history is to be our guide, to fail.

More than 6 months have passed since the release of the administration's Sudan strategy and implementation has been insufficient at best and altogether absent at worst.

During the campaign, then candidate Obama said regarding Sudan, “Washington must respond to the ongoing genocide and the ongoing failure to implement the CPA with consistency and strong consequences.”

These words ring true today.

But the burden for action, the weight of leadership, now rests with this President and this administration alone.

The stakes could not be higher.

I close with a slight variation on the words of Nicholas Kristof: If President Obama is ever going to find his voice on Sudan, it had better be now.

CONGRESS OF THE UNITED STATES,  
HOUSE OF REPRESENTATIVES,  
May 5, 2010.

Hon. BARACK H. OBAMA,  
*The President, The White House, Washington DC*

DEAR MR. PRESIDENT: “If President Obama is ever going to find his voice on Sudan, it had better be soon.” These were the closing words of New York Times columnist Nicholas Kristof two weeks ago. I could not agree more with his assessment of Sudan today. Time is running short. Lives hang in the balance. Real leadership is needed.

Having first travelled to Sudan in 1989, my interest and involvement in this country has spanned the better part of 20 years. I've been there five times, most recently in July 2004 when Senator Sam Brownback and I were the first congressional delegation to go to Darfur.

Tragically, Darfur is hardly an anomaly. We saw the same scorched earth tactics from Khartoum in the brutal 20-year civil war with the South where more than 2 million perished, most of whom were civilians. In September 2001, President Bush appointed former Senator John Danforth as special envoy and his leadership was in fact instrumental in securing, after two and a half years of negotiations, the Comprehensive Peace Agreement (CPA), thereby bringing about an end to the war. I was at the 2005 signing of this historic accord in Kenya, as was then Secretary of State Colin Powell and Congressman Donald Payne, among others. Hopes were high for a new Sudan. Sadly, what remains of that peace is in jeopardy today. What remains of that hope is quickly fading.

I was part of a bipartisan group in Congress who urged you to appoint a special envoy shortly after you came into office, in the hope of elevating the issue of Sudan. But what was once a successful model for Sudan policy is not having the desired effect today. I am not alone in this belief.

Just last week, six respected NGOs ran compelling ads in The Washington Post and Politico calling for Secretary Clinton and

Ambassador Rice to exercise “personal and sustained leadership on Sudan” in the face of a “stalemate policy” and waning U.S. credibility as a mediator.

In that same vein, today I join that growing chorus of voices in urging you to empower Secretary Clinton and Ambassador Rice to take control of the languishing Sudan policy. They should oversee quarterly deputies' meetings to ensure options for consequences are on the table.

There is a pressing and immediate need for renewed, principled leadership at the highest levels—leadership which, while recognizing the reality of the challenges facing Sudan, is clear-eyed about the history and the record of the internationally indicted war criminal at the helm in Khartoum. We must not forget who we are dealing with in Bashir and his National Congress Party (NCP). In addition to the massive human rights abuses perpetrated by the Sudanese government against its own people, Sudan remains on the State Department's list of state sponsors of terrorism. It is well known that the same people currently in control in Khartoum gave safe haven to Osama bin Laden in the early 1990s.

I believe that this administration's engagement with Sudan to date, under the leadership of General Gratton, and with your apparent blessing, has failed to recognize the true nature of Bashir and the NCP. Any long-time Sudan follower will tell you that Bashir never keeps his promises.

The Washington Post editorial page echoed this sentiment this past weekend saying of Bashir: “He has frequently told Western governments what they wanted to hear, only to reverse himself when their attention drifted or it was time to deliver. . . . the United States should refrain from prematurely recognizing Mr. Bashir's new claim to legitimacy. And it should be ready to respond when he breaks his word.” Note that the word was “when” not “if” he breaks his word. While the hour is late, the administration can still chart a new course.

In addition to recommending that Secretary Clinton and Ambassador Rice take the helm in implementing your administration's Sudan policy, I propose the following policy recommendations:

Move forward with the administration's stated aim of strengthening the capacity of the security sector in the South. A good starting point would be to provide the air defense system that the Government of Southern Sudan (GOSS) requested and President Bush approved in 2008. This defensive capability would help neutralize Khartoum's major tactical advantage and make peace and stability more likely following the referendum vote.

Do not recognize the outcome of the recent presidential elections. While the elections were a necessary part of the implementation of the CPA and an important step before the referendum, they were inherently flawed and Bashir is attempting to use them to lend an air of legitimacy to his genocidal rule.

Clearly and unequivocally state at the highest levels that the United States will honor the outcome of the referendum and will ensure its implementation.

Begin assisting the South in building support for the outcome of the referendum.

Appoint an ambassador or senior political appointee with the necessary experience in conflict and post-conflict settings to the U.S. consulate in Juba.

Prioritize the need for a cessation of attacks in Darfur, complete restoration of humanitarian aid including “non-essential services,” unfettered access for aid organizations to all vulnerable populations and increased diplomatic attention to a comprehensive peace process including a viable

plan for the safe return of millions of internally displaced persons (IDPs).

When the administration released its Sudan policy last fall, Secretary Clinton indicated that benchmarks would be applied to Sudan and that progress would be assessed “based on verifiable changes in conditions on the ground. Backsliding by any party will be met with credible pressure in the form of disincentives leveraged by our government and our international partners.” But in the face of national elections that were neither free nor fair, in the face of continued violations of the U.N. arms embargo, in the face of Bashir's failure to cooperate in any way with the International Criminal Court, we've seen no “disincentives” or “sticks” applied. This is a worst case scenario and guaranteed, if history is to be our guide, to fail.

Many in the NGO community and in Congress cautiously expressed support for the new policy when it was released, at the same time stressing that a policy on paper is only as effective as its implementation on the ground. More than six months have passed since the release of the strategy and implementation has been insufficient at best and altogether absent at worst.

During the campaign for the presidency, you said, regarding Sudan, “Washington must respond to the ongoing genocide and the ongoing failure to implement the CPA with consistency and strong consequences.” These words ring true still today. Accountability is imperative. But the burden for action, the weight of leadership, now rests with you and with this administration alone. With the referendum in the South quickly approaching, the stakes could not be higher.

The marginalized people of Sudan yearn for your administration to find its voice on Sudan—and to find it now.

This is very important.

Sincerely,

FRANK R. WOLF,  
*Member of Congress.*

RECOGNIZING THE 65TH ANNIVERSARY OF VICTORY IN EUROPE (V-E) DAY DURING WORLD WAR II

HON. JERROLD NADLER

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Wednesday, May 5, 2010

Mr. NADLER of New York. Madam Speaker, 65 years ago the guns and bombs in Europe fell silent, and President Truman announced victory over Europe to a proud and free world.

I rise today to commemorate the 65th anniversary of this great and very important day, and to recognize the sacrifices and accomplishments of the men and women who so bravely served to defeat hate and aggression.

I join millions of people participating in thousands of events, in New York City, all across the United States, and around the world, in observing and honoring the courage of American service-members, allied soldiers, and homefront workers.

During April 1945, allied forces led by the United States overran Nazi Germany from the west while Russian forces advanced from the east. On April 25, American and Russian troops met at the Elbe River.

I want to recognize, in particular, the contribution of the Russian soldiers, who worked tirelessly alongside the American and British troops to bring down the Nazi regime. Their tremendous heroism and sacrifices will not be forgotten.

After 6 years of war, suffering, and devastation, Nazi Germany was formally defeated on May 8, 1945.

It was a bittersweet victory. Over 400,000 American soldiers died in World War II; 350,000 British soldiers gave their lives; and a staggering 20 million Russian soldiers and civilians perished in the war fighting German aggression on their home soil.

The war also brought about the most horrendous systematic murder which humanity has ever known, the Holocaust.

In memory of all the victims of World War II, it is our duty to raise our voices as one and say to the present and future generations that no one has the right to remain indifferent to anti-Semitism, xenophobia and racial or religious intolerance.

This is an occasion to remember and commemorate. We must remember why the war was fought, remember the victims and heroes, and thank those who fought so hard and sacrificed so much.

V-E Day marked the promise of a peaceful future for a Europe ravaged by unspeakable horror and war. Although freedom did not come to every European nation following the defeat of Nazi Germany, today we stand at the threshold of a very hopeful future based on sovereignty, democracy, freedom and cooperation.

Madam Speaker, I take this opportunity to honor those individuals who gave their lives during the liberation of Europe, to thank the veterans of World War II, and to commemorate the defeat of Nazism and Fascism by freedom-loving people.

IN RECOGNITION OF MT. VERNON  
HIGH SCHOOL AND CIVILITY  
MONTH, 2010

**HON. GERALD E. CONNOLLY**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. CONNOLLY of Virginia. Madam Speaker, I rise today to commend the staff and students of Mt. Vernon High School for their participation in Civility Month, 2010.

Civil discourse is one of the bedrocks of American society. It is also one of the most difficult to truly achieve. We are a country of diversity; of different religions, ethnicities, and opinions. The rich tapestry created by this diversity is one of the things that make America great and unique in the world.

Perhaps one of the biggest challenges that each of us face as individuals is how we deal with this diversity. Dealing with someone who does not look like us, or speak like us, or has a different opinion can be difficult. But if we stop long enough to listen, we might learn something. And that is the purpose of conversation and discussion. None of us can understand another until we hear what he or she has to say. The underlying principles of Respect, Restraint and Responsibility are Golden Rules and if we do our best to live by them, we will all benefit.

The old phrase "Walk a Mile in His Shoes" is pertinent here. We must continue to strive to understand and accept one another. We must continue to encourage conversation and acceptance while discouraging bullying and tyranny.

I commend The Association of Image Consultants International for elevating this critical issue, as well as The Rotary Club and the Girls Scouts for joining in this effort. But most of all, I must commend and congratulate the staff and student body of Mt. Vernon High School, led by Principal Mrs. Nardos King, for embracing this issue.

Madam Speaker, I ask my colleagues to join me in commending and congratulating the staff and student body of Mt. Vernon High School. Their commitment to civility, respect and responsibility are bright lights in this time of tense debate. We can learn much from these students. And perhaps again, the children shall lead the way.

HONORING MRS. MARY WILLIAMS  
WOODARD

**HON. KENDRICK B. MEEK**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. MEEK of Florida. Madam Speaker, I rise to pay tribute to the late Mrs. Mary Williams Woodard, a constituent in my Congressional District and a beloved and dedicated public servant who tirelessly devoted her efforts to the well-being of our nation's most important asset, our children, as a valued educator of the Miami-Dade County community and beyond.

Mrs. Woodard was born to the late Lewis Williams and Lettie Deleog Williams on August 11, 1926 in Jacksonville, Florida. She was the fourth of eight children. Her family settled in DeFuniak Springs in the Florida Panhandle near the Florida-Alabama border. After graduating from Tivoli High School, she furthered her education at Florida Agricultural & Mechanical University and obtained a Bachelor's Degree in Physical Education. In college, she was a cheerleader and a member of the Orchestis Dance Club. She also met her life partner, Dr. Arthur E. Woodward, to whom she would be married for more than 58 years.

She began her professional career once she returned to her hometown and taught at her alma mater, Tivoli High School, which was the only K-12 school in Walton County for African-Americans. Mrs. Woodard taught physical education and English, and was noted for exposing students to various cultural activities. Many of her students became physicians, lawyers, educators, and entrepreneurs. Several students maintained communication with her until her transition. Integration of Florida's public schools and the Florida Teacher Walkout of 1968 forced Mary and her husband to relocate their family to Miami-Dade County.

Once in Miami, she began to work for the Miami-Dade County Public School System at Allapattah Elementary School as a physical education teacher. She later served as a guidance counselor at several schools and retired while at Thomas Jefferson Middle School in 1994.

In an effort to compliment her professional achievements, Mrs. Woodard was involved with various organizations such as the Twin Lakes-North Shore Gardens Homeowners Association; the Gamma Zeta Omega Chapter of Alpha Kappa Alpha Sorority, Incorporated; the Florida A&M University National Alumni Association, as well as the Miami-Dade Chapter;

the Rattler "F" Club; and New Birth Baptist Church. She also frequently marched and protested for civil rights for African-Americans and equal treatment of Haitian immigrants.

Madam Speaker, I ask you and all the members of this esteemed legislative body to join me in recognizing the extraordinary life and accomplishments of Mrs. Mary Williams Woodard. I am honored to pay tribute to Mrs. Woodard for her invaluable services and tireless dedication to the South Florida educational community. Her life was a triumph and she was blessed with a loving family who took pleasure in every aspect of her life and her interests. She will be missed by all who knew her, and I appreciate this opportunity to pay tribute to her before the United States House of Representatives.

HONORING WHITNEY GRAVES FOR  
HER SERVICE TO TENNESSEE'S  
SIXTH CONGRESSIONAL DISTRICT

**HON. BART GORDON**

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. GORDON of Tennessee. Madam Speaker, today I rise to recognize the contributions Whitney Graves has made while working in my Washington, DC, office. Whitney has been a helpful addition to the office and a great servant to the residents of Tennessee's Sixth Congressional District.

On Friday, Whitney will depart my office to pursue her graduate studies full-time in business and international relations. My staff and I are sad to see her leave, but we are proud of her for continuing her education.

I've known Whitney and her family for many years and was glad she joined my staff last year. She brought valuable knowledge about the district to my Washington office as a resident of Gallatin, Tennessee, and through her experience working for the Tennessee state government. During her time in Washington, she has played an integral role in assisting me with constituent service.

As my staff assistant, she managed the front office responsibilities, scheduled Capitol tours and welcomed visitors to my Washington office. After a promotion to legislative correspondent, she managed thousands of constituent inquiries on legislative matters while supervising my office's congressional intern program.

Madam Speaker, my staff and I have enjoyed having Whitney in the office. I have no doubt Whitney can be successful at whatever she chooses to do, and I wish her all the best in the future.

PERSONAL EXPLANATION

**HON. K. MICHAEL CONAWAY**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. CONAWAY. Madam Speaker, on rollcall No. 244 H. Res. 1213—Recognizing the need to improve the participation and performance of America's students in Science, Technology, Engineering, and Mathematics (STEM) fields,

supporting the ideals of National Lab Day, had I been present, I would have voted "Yea."

IN RECOGNITION OF THE NORTHERN VIRGINIA URBAN LEAGUE 20TH ANNUAL COMMUNITY SERVICE AND SCHOLARSHIP AWARDS

**HON. GERALD E. CONNOLLY**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. CONNOLLY of Virginia. Madam Speaker, I rise today to commend the efforts of the Northern Virginia Urban League, NOVAUL, and to congratulate the recipients of the 2010 Community Service and Scholarship Awards.

Founded in 1990, the NOVAUL is one of 100 affiliates of the National Urban League. Its mission is to enable African Americans and others to secure economic self-reliance, parity, power, and civil rights. Recognizing the relationship between education and economic empowerment, the NOVAUL established a scholarship fund to help ensure that financial barriers do not hinder our students from achieving success in college.

Over the course of the last two decades, the NOVAUL has awarded hundreds of thousands of dollars in scholarships to Northern Virginia students. This year, \$70,000 in funding will be awarded to 13 deserving high school seniors. I congratulate the following students on their academic achievements and being named recipients of the 2010 Community Service and Scholarship Awards: Afriyie Boakye, Eric Brent, Jr., Lauren Coleman, Alexander Edwards, Sara Hamid, Wavenly Hudlin, Tracy King, Thomas Nubong, Grace Omijie, Niles Parham, Brittany Sholes, Sherine Taylor, and Brian Via.

Madam Speaker, I ask my colleagues to join me in commending the outstanding efforts of the Northern Virginia Urban League and in congratulating the 2010 scholarship recipients.

HONORING JEAN OKUYE

**HON. GEORGE RADANOVICH**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. RADANOVICH. Madam Speaker, I rise today to commend and congratulate Jean Okuye upon being named as a 2010 Common Threads honoree. Mrs. Okuye will be honored by California State University, Fresno at the 2010 Common Threads Award luncheon to be held on Friday, April 16, 2010.

Mrs. Jean Okuye grew up in Kelseyville, a small town in northern California, where she learned to love the outdoors and the natural world. She attended the University of California Santa Barbara and upon graduating, she traveled in Europe and Iran. As a young woman she married her husband Paul.

In 1980, Mr. and Mrs. Okuye and their two children moved to Livingston, California to take over the family farm. After fifteen years of struggling to pay off the estate tax and other finances, they were able to make vast improvements to the farm and created a successful farming business. When Mr. Okuye passed away Mrs. Okuye took over the farm-

ing operation. Today, their daughter and her family have moved from France to live and work on the family farm. Mrs. Okuye's grandchildren are the fifth generation to be on their family farm.

Mrs. Okuye has held several leadership roles in Merced County, she has been involved with the Board of the Livingston Farmers Association, Valley Land Alliance, Merced County Farm Bureau, Merced County Farmlands and Open Space Trust Council, California Women for Agriculture and an Ag Tourism organization for Merced County. She was also appointed to serve on the Merced County General Plan Update Committee. Mrs. Okuye plays the piano for United Methodist Church and chairs the Trustee Committee for the church. She participates on the boards of Stanislaus Memorial Society, Livingston Medical Group, Merced County Academic Decathlon and the Citizens Advisory Committee for Livingston City. For her efforts, Mrs. Okuye was named the 2007 "Outstanding Individual" in the Trees and Vines category from the Merced County Agri-Business Committee.

Mrs. Okuye has a Bachelors Degree in organizational behavior and holds two teaching credentials, which she received at the age of fifty.

Madam Speaker, I rise today to commend and congratulate Jean Okuye upon her achievements. I invite my colleagues to join me in wishing Mrs. Okuye many years of continued success.

HONORING FRANK PUMILIA

**HON. THEODORE E. DEUTCH**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. DEUTCH. Madam Speaker, I am both honored and privileged to congratulate Frank Pumilia on his installation to another term as President of the Margate Association of Condominiums.

As a young boy growing up in Brooklyn, Frank attended local political events with his father and it was these early memories that inspired Frank to become an active member of numerous community organizations. A retired pretrial negotiator, investigator and paralegal expert, Frank served as Chairman and Chief Examiner of the Margate Civil Service Board from 1994 to 2002, and was a member of the Senior's Foundation of Broward and the Florida Business and Professional Board.

Frank currently serves as the President of the Margate Democratic Club and as a board member of the Broward County Democratic Executive Committee. In addition to his current political involvement, Frank has long dedicated his time to the Margate condominium community. As the current President of the Margate Association of Condominiums, Frank has been tirelessly working to bring relief to the many condominium owners who are facing the threat of foreclosure. Most recently, Frank's community activism was recognized by his induction into Senior Hall of Fame by the Aging and Disability Resource Center.

I am honored to have Frank's many years of friendship, and I wish him congratulations and continued success as he embarks on another term as President of the Margate Association of Condominiums. Frank's dedication to the

Margate community has truly earned him the title, "Mr. Margate."

RECOGNIZING DAVE WAGGONER

**HON. DAVID G. REICHERT**

OF WASHINGTON

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. REICHERT. Madam Speaker, today I rise in recognition of a constituent, Dave Waggoner, who embodies the "heart of a servant" ideal that we all should strive to follow. Just recently honored as "Man of the Year" in Issaquah, Washington—a city in the 8th District of Washington—for his years of public service and volunteerism, Dave is also a veteran, community leader and member of the Freedom Fighter's Honor Flight project of which I am the honorary chair.

Dave, a veteran of the Vietnam War, works hard to help raise the money necessary to send World War II veterans to Washington, DC, to see the memorial constructed in honor of their great service. Dave considers it his personal mission. The amount of respect and reverence Dave has for the veterans who served before him is truly awesome. His leadership on the board is wonderful to see and I thank him for his selfless service.

Apart from his time with the board of Honor Flight, Dave has been a longtime fixture in the 8th District. An article in the local newspaper recently highlighted his years of community work: Docent for the Issaquah Historical Society, Docent for Friends of Issaquah Salmon Hatchery, Chairman of the Issaquah Cemetery Board, and post commander and assistant quartermaster of the Issaquah Veterans of Foreign Wars Post 3436. Recently, Dave led the local fundraising effort for the families affected by the tragic murders of four police officers in Lakewood, Washington—an event people across our State will never forget. No one had to ask Dave to give his time for the cause; he volunteered. Men like Dave help make our local communities special and welcoming. Men like Dave deserve our heartfelt thanks.

So, Madam Speaker, please join me in recognizing a man who has spent a lifetime serving his country and his community.

CELEBRATING THE LIFE OF HARLEM'S BELOVED TRAILBLAZING PIONEER J. BRUCE LLEWELLYN, ESQ.

**HON. CHARLES B. RANGEL**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. RANGEL. Madam Speaker, today I rise to ask my colleagues to take some time out to remember one of Harlem's and this nation's greatest citizens, James Bruce Llewellyn, Esq., who passed away Friday, April 9, 2010 at the age of 82.

Just like Percy Ellis Sutton, Lt. Colonel Lee A. Archer and Jimmy E. Booker, Sr., Bruce was a giant among men, a trailblazer not just in the fields of business and broadcasting, but in combating the stereotypical image of African Americans as not prepared for or capable

of success. And while he found wealth by knocking down the previously closed doors of corporate America, he never forgot that the biggest impact that any person can have is in the social and philanthropic contributions they make to society.

Bruce never stood alone because he never worked alone, building coalitions across industries from sports to finance to government well into his last days on this great earth. As one of the cofounders of our 100 Black Men organization, of which I am also a founding member, Bruce proved that success for our community was to be measured not just by how high one of us got, but by how many of us were occupying seats and positions of power and prestige.

Like myself, Bruce was a man of humble beginnings, born of Jamaican parents in East Harlem just before the onset of the Great Depression. He worked from an early age doing whatever he could to make a contribution, from selling books and magazines to helping his father in his restaurant business.

His contributions extended to that of serving his country bravely with distinction, discipline and courage. Bruce enlisted in the Army at the young age of 16 years old after his graduating from high school and eventually becoming the youngest officer in his battalion. And while he eventually left the military, he never truly left public service. He went on to serve on the boards of various non-profits and government agencies; advising Presidents from Jimmy Carter to William Jefferson Clinton to Barack Obama.

Bruce was also a fellow life member comrade of our prestigious Harlem Hellfighters' 369th Veterans' Association. For many years, Bruce marched the troops up New York's Fifth Avenue during our Annual 369th Veterans' Association Parade in Memory of Dr. Martin Luther King, Jr. He loved the 369th and he cared deeply about the contributions made by black veterans of all wars.

Like myself, he took the opportunities afforded to him by the GI Bill to get an education, first attending City College and then eventually earning a law degree from New York Law School in 1960. Yet while he displayed a talent for the law, no one field could ever rein him in, mixing in business and media before the word mogul was ever popularized.

As the legal barriers of the Civil Rights Era gave way to the economic challenges of the 1970s, Bruce led the way in helping prove that investing in the black community could be a key cog in any profitable financial strategy. When no one thought he could, he successfully brought together a group of partners to buy majority share of the Philadelphia Coca-Cola Bottling Company, paving the way to larger financial transaction deals by African Americans and other people of color.

Our beloved entrepreneur and gladiator, Bruce Llewellyn, leaves this earth too soon, and at a time when our economy has been pushed to the brink of collapse, we could certainly use not only his skill and vision, but his unstoppable energy and drive. For his family and loved ones, I do hope that you and your family can find comfort in the great legacy he left not just for his community, but all Americans throughout this great nation. We loved him because he never stopped believing in the great potential that is instilled within all of us. Bruce showed us that we didn't have to accept a second-class status, but we all sure as-

pire to soar as kings and queens in whatever arena and whatever position we choose to occupy.

Madam Speaker, I consider myself fortunate to have had the opportunity to observe and experience his example as a personal inspiration. Though Bruce is no longer with us, we will continue to keep his memory alive in our hearts and minds, and continue to honor his legacy with our advocacy for the issues he cared about the most. We are all blessed to have known James Bruce Llewellyn, Esq., a titan of a man whose corporate strength gave us all life.

HONORING EVERETT H. SHAPIRO

HON. LYNN C. WOOLSEY

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, May 5, 2010

Ms. WOOLSEY. Madam Speaker, I rise with sadness today to honor Everett H. Shapiro, who passed away April 24, 2010, at the age of 82. A beloved leader in Santa Rosa, CA, Mr. Shapiro was as well known for his sense of humor as for his community support and his active law practice. He was the embodiment of one of his favorite expressions, a "quality human being."

I had the honor of entering remarks in the CONGRESSIONAL RECORD for Everett Shapiro eight years ago on the occasion of a tribute to his role as Trustee Emeritus of Social Advocates for Youth, SAY, an agency that serves children and their families. But the list of local, and some national, organizations which enjoyed his support is lengthy, including The Boy Scouts of America, Sonoma County Junior Achievement, B'nai Brith, Special Olympics, Red Cross, Kid's Street Theatre, Santa Rosa Human Rights Commission, Santa Rosa Parks and Recreation Commission, Canine Companions, Rotary Club, the Gray Foundation, the Schulz Museum, Congregation Beth Ami, the Brady Gun Control Commission, and the U.S. Holocaust Museum in Washington, DC.

He received many awards over the years, but as a fan of Don Quixote, Snoopy, and the Marx brothers, Mr. Shapiro's focus was on doing good deeds with a sense of humor that was as strong as his sense of caring. To many of us who received his phone calls, he will always be known as "God" or "Robert Redford," but generations of kids know he is really "The Tootsie Roll Man." Over the past 60 years, he gave out more than 300,000 to children all over the community.

Everett Shapiro founded Shapiro, Galvin, Shapiro & Moran, one of Santa Rosa's leading law firms, where he worked on a broad range of legal issues. He served in numerous professional organizations such as California Trial Lawyers Association, Sonoma County Bar Association, and American Arbitration Association. He also earned honors for his legal work, such as a "Careers of Distinction" award from the Sonoma County Bar Association. He retired from the firm in the 1990s and was pleased that his son Tad remained a partner.

The son of Russian Jewish emigrants, Everett was proud to have lived his entire life in Santa Rosa. He dismissed as a technicality the fact that he was born in Stockton, CA, where his mother happened to be visiting when she gave birth. Everett and his wife

Phyllis, whom he met at UC Berkeley, raised their two sons, Tad and David, in the Santa Rosa community. After graduating from UC Berkeley and serving two years in the army, he joined the family wool buying business.

He learned to value the diverse agriculture of Sonoma County and appreciate the ranching lifestyle, but when Tad began kindergarten, Mr. Shapiro, with Phyllis' encouragement, began law school. He graduated just before his fortieth birthday. Years later he was able to sponsor both of his sons for membership in the Supreme Court Bar Association, a high point of his legal career.

Everett Shapiro always valued spending time with his family and broad circle of friends. He is survived by Phyllis, his wife of 57 years; his sons Tad and David and their wives Debbie and Barbara; his brother Marvin and his wife Darryl; and five grandchildren.

Madam Speaker, the community of Santa Rosa will miss Everett Shapiro's leadership, compassion, and warmth. We will take inspiration from the example he set and comfort from knowing that he felt God had been very good to him, and, in his words, "I like to think I've been fair with Him or Her."

TRIBUTE TO MR. HAROLD J. JOHNSTON

HON. IKE SKELTON

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

Wednesday, May 5, 2010

Mr. SKELTON. Madam Speaker, it has come to my attention that Mr. Harold J. Johnston is retiring as Conductor of the Sedalia Symphony Orchestra after 30 years. Only the second Conductor in the history of the Symphony, Mr. Johnston continued and expanded the great tradition of this Sedalia staple.

Mr. Johnston began his service to the community in 1955 as an educator in the Smithton School District. Four years later, Mr. Johnston began teaching in the Sedalia School District and remained there for the next 27 years. Having received his Bachelor's and Master's degrees in music education from Central Missouri State University, Mr. Johnston trained countless middle and high school students in vocal and instrumental music.

In 1952, Mr. Johnston began his involvement with the Sedalia Symphony Orchestra, the second oldest continuous symphony in the State of Missouri. Now in its 75th concert season, the Symphony continues to bring great value to Sedalia and the surrounding communities due in no small part to Mr. Johnston's leadership for the past three decades. Building on the Symphony's great tradition, he introduced two new performances that have become community favorites: the annual Christmas POPS Concert and the performance of Handel's Messiah.

Mr. Johnston's commitment to the community of Sedalia and the Symphony has not gone unnoticed. In 1998, Mr. Johnston received the first ever Lifetime Achievement Award from the Sedalia Area Council for the Arts, now the Liberty Center Arts Association.

Madam Speaker, Mr. Johnston has brought the joy of music to countless individuals throughout his career in public education and with the Sedalia Symphony Orchestra. I trust my fellow members of the House will join me

in thanking him for his many years of dedicated service.

**TWENTYNINE PALMS MARINE  
CORPS BASE WINS COMMANDER  
IN CHIEF AWARD FOR INSTALLA-  
TION EXCELLENCE**

**HON. JERRY LEWIS**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. LEWIS of California. Madam Speaker, I am delighted today to share with my colleagues the announcement that the Commander in Chief's annual Award for Installation Excellence has been bestowed on the Marine Corps Air Ground Combat Center in Twentynine Palms, California, which I am honored to represent.

The Marine Corps established a facility in the Mojave Desert at Twentynine Palms nearly 50 years ago when it was determined that they needed open space to conduct live-fire exercises. Over the past five decades, the 932-square-mile base has become one of the largest in the world and one of the most sophisticated training centers for the U.S. military.

I have represented the base and the Twentynine Palms community since I served in the California Legislature, and I have been proud to witness and provide support as the base grew into one of the premiere training sites in the world.

Thousands of Marines from units around the Nation are sent to Twentynine Palms each year to take part in large intensive live-fire exercises, complete with full armament and air support. This training is without question the most realistic possible, and has been credited as saving many lives by Marines returning from the battlefields in the War on Terror.

It was my great honor to support the Marine Corps over the past decade in the development of a new facility called Viper Village, which is considered to be one of the best in the world at providing training for urban warfare and military control of urban areas. This 247-acre facility with more than 400 buildings allows Marines to get a real-life experience of moving into foreign urban areas. The exercise is enhanced by specially-trained actors and "foreign forces" who help provide an understanding of how to deal with both armed urban warfare and non-combatant civilians.

The value of this training has been shown almost daily to troops in Iraq and Afghanistan, who are put through a 30-day intensive course before their deployment on the front lines in the War on Terror.

I am pleased but not surprised that the Twentynine Palms Marine Base has received the annual excellence award from the President. The designation would be strongly supported by the thousands of Marines who have trained there, and the 1,900 full-time base personnel who have created a supportive and efficient installation in the remote desert. The base's recent awards have included the Secretary of the Navy's Marine Corps Pollution Prevention Award, the Commandant of the Marine Corps Continuous Process Improvement Special Recognition Award, and the Marine Corps Community Services Youth Sports Excellence and Semper Fit Bronze Anchor Awards.

Madam Speaker, the Marine Corps Air Ground Combat Center continues to show a commitment to excellence and improvement in providing the best possible training for our U.S. Marines. The base has begun an extensive upgrade in laying sensors and instruments that will allow commanders and analysts to "see" the movements of every unit during exercises, large and small. Please join me in congratulating the commander, Brig. Gen. H.S. Clardy, and all of the base personnel in receiving their much-deserved honor.

**RECOGNIZING THE MEDICAL CON-  
TRIBUTIONS OF DR. ROBERT  
SMITH, SR. TO THE CIVIL  
RIGHTS MOVEMENT**

**HON. BENNIE G. THOMPSON**

OF MISSISSIPPI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. THOMPSON of Mississippi. Madam Speaker, I rise today to recognize the outstanding medical contributions of Dr. Robert Smith, Sr. and congratulate him on being honored as a "Living Legend" by Central Mississippi Health Services, Incorporated.

A native of Terry, Mississippi, Dr. Smith is no stranger to hard work and has dedicated much of his life to serving others. He earned his Bachelor's of Arts in Chemistry from Tougaloo College in 1957 and his M.D. from Howard University in 1961. Dr. Smith has done extensive postgraduate training at some of the Nation's most prestigious medical institutions such as the University of Mississippi, the University of Tennessee, the Cook County Postgraduate School and the Harvard University. He has an array of professional certifications and has been appointed to a number of administrative, instructional, clinical and hospital positions.

Dr. Smith stood fearlessly on the front lines during Mississippi's Freedom Summer, when civil rights demonstrations were held from Mississippi to Selma, Alabama to Chicago, Illinois, to combat racial inequality.

Equally significant, was as Dr. Smith fought to end inequality for blacks socially, politically and economically, he fought a separate fight in the medical profession. Dr. Smith was instrumental in exposing the racial practices taking place within the American Medical Association. His unwavering commitment to battling acts of racism and discrimination within the medical profession has earned him critical acclaim in national publications such as the New York Times, Time Magazine, Ebony, Brown Magazine, Tufts Medicine and a number of notable scientific publications.

A compassionate man who provides medical care to poor, uninsured and underserved patients, Dr. Smith was the primary founder of the model for the National Neighborhood Health Center Movement which today serves over 17 million Americans.

Dr. Smith was the first African American physician to serve as Chief of Staff at a majority tertiary level hospital in Jackson, Mississippi and has served as a Charter Diplomat and a fellow with the American Board of the American Academy of Family Physicians.

He was one of the lead investigators with the National Research Program for the Na-

tional Atherosclerosis Risk in Communities Study at the University of Mississippi Medical Center which is currently known as the Jackson Heart Study.

Dr. Smith over the years has proven to be very instrumental in diabetic studies. He has served as primary care physician for the Central Mississippi Health Service.

He chaired the Committee that oversaw the naming of the first federal building to be named after an African American in the state of Mississippi, the Dr. A.H. McCoy Federal Building, located in Jackson, MS.

Dr. Robert Smith is indeed a champion of the people and a trailblazer within the medical profession.

His contributions to his community, profession, state, and nation should serve as example for generations to come.

Madam Speaker, thank you for allowing me the opportunity to recognize and congratulate a son of Mississippi, Dr. Robert Smith, Sr., for his role in advocating for equality in the medical profession.

**PERSONAL EXPLANATION**

**HON. JEFF FORTENBERRY**

OF NEBRASKA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. FORTENBERRY. Madam Speaker, on Tuesday, May 4, 2010, I was unavoidably detained and thus I missed rollcall votes Nos. 243–245. Had I been present, I would have voted "aye" on all three votes.

**2010 WE THE PEOPLE NATIONAL  
FINALS**

**HON. RUBÉN HINOJOSA**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. HINOJOSA. Madam Speaker, from April 24–26, 2010 more than 1,200 students from across the country visited Washington, DC to take part in the We the People: The Citizen and the Constitution National Finals. We the People is the most extensive educational program in the country that educates young people about the U.S. Constitution and Bill of Rights. Administered by the Center for Civic Education, the We the People program is funded by the U.S. Department of Education under the Education for Democracy Act approved by the United States Congress.

I am proud to announce that a class from Lamar Academy in my congressional district represented the state of Texas at this prestigious national event. These exceptional students, through their knowledge of the U.S. Constitution, won their statewide competition and earned the chance to come to our nation's capital and compete at the national level.

While in Washington, the students participated in a three-day academic competition that simulates a congressional hearing in which students demonstrate their knowledge and skills as they evaluate, take, and defend positions on historical and contemporary constitutional issues. Annual surveys consistently show that high school students who take part

in the We the People academic competition outperform national samples of high school students participating in the National Assessment of Educational Progress political test by at least 22 percent.

Madam Speaker, the outstanding students from Lamar Academy who participated include:

Aaron Barreiro, Rebecca Basaldua, Victoria Brown, Cameron Crane, Vincent Honrubia, Ali Lopez, Vanessa Lopez, George Mendoza, Luciana Milano, Daniela Montemayor, Patrick Muniz, Jorge Salazar, Paola Salazar, Katy Schaffer, Clark Scroggin, Rodrigo Velasquez, and Tori Velasquez.

I also wish to commend the teacher of the class, LeAnna Morse, who is responsible for preparing these young constitutional experts for the National Finals. Also worthy of special recognition are Jan Miller, the state coordinator, and Mick West, the district coordinator who are responsible for implementing the We the People program in my district.

I congratulate these young "constitutional experts" on their tremendous achievement at the We the People national finals.

#### BUILDING SAFETY MONTH

### HON. DAVID G. REICHERT

OF WASHINGTON

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. REICHERT. Madam Speaker, May 2010 is "Building Safety Month," as declared by the International Code Council, ICC, and its affiliate Foundation. The ICC has a 30-year legacy of safe building and promoting longevity, responsibility, and sustainability in building practices.

I believe it's important to recognize the ICC and "Building Safety Month" because all of us take the painstaking work of code enforcement for granted. Every single day, codes and code enforcers provide safeguards for families, businesses, and governments. We take for granted the codes surrounding fire safety and structural efficiency. We walk through hallways, sleep in bedrooms, work in offices, and exercise in gyms and take our safety and security for granted. May is a month to think about the benefits of building codes and code enforcement and the safety we enjoy because of careful planning.

This year's ICC theme is "Building Safety: Commemorating a 30-year Legacy of Leadership" and a spotlight will shine on four specific areas of the built environment: energy and green building, disaster safety and mitigation, fire awareness and safety, and backyard safety. I applaud the ICC for promoting their safety and awareness values this year, especially considering the devastating effects of natural disasters in the recent past. Furthermore, the President of the ICC Board of Directors, Ronald L. Lynn, reiterated the Code Council's steadfast willingness to support and help lead, along with the State Department, the rebuilding of Haiti in a way that will create "disaster resilience." The ICC is providing leadership and instilling value in an arena that, again, we too often take for granted.

The Code Council's emphasis on sustainable building is another aspect of Building Safety Month I want to acknowledge. This Congress, I introduced a comprehensive, bi-

partisan energy efficiency tax incentives package—The Expanding Building Efficiency Incentives Act of 2009—that has been recognized by the U.S. Green Building Council as one of their top legislative initiatives of the 111th Congress. It is reassuring to know that the ICC is also working to promote and further the goals of sustainable building.

Madam Speaker, I offer my thanks to the International Code Council for their leadership on building safety, disaster awareness, and sustainable building. I believe the Code Council and this House can work together to help lead our Nation and this world into a more secure future.

#### HONORING JUDY WALT JAMESON

### HON. GEORGE RADANOVICH

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. RADANOVICH. Madam Speaker, I rise today to commend and congratulate Judy Walt Jameson upon being named as a 2010 Common Threads honoree. Dr. Jameson will be honored by California State University, Fresno at the 2010 Common Threads Award luncheon to be held on Friday, April 16, 2010.

Dr. Jameson is a small animal veterinarian in Tulare County. She and her husband, Connor, who is a dairy industry veterinarian, work very closely with fellow veterinarians in advancing educational experiences. For many years, Dr. Jameson has opened their family home for veterinarian students from the University of California, Davis to train and learn the most advanced techniques and dairy management tools. She also opens her home every year to veterinarians from around the world to attend, or work at, the annual World Age Expo in Tulare, California.

For twenty years Dr. Jameson has served on the Sundale Elementary School Board of Trustees. She is a strong supporter of Sundale's outstanding Ag-Science program that continues to grow every year. She has been a member of the Tulare-Kings Veterinarian Medical Association since 1974, and has been involved with the development of a veterinarian technician program at the College of the Sequoias.

Dr. Jameson is a member of First Christian Church in Visalia, where she has served as Youth Development Chair, Women's Bible Study leader, Mission Ministry Chair and member of the Building Committee. She is a member of the Tulare Kings Veterinarian Medical Association and the Visalia Christian Club. She has served on the Board of Directors and as Board President of Visalia Senior Housing. For her dedicated service, Dr. Jameson received the Sundale School Foundation Award. She and her husband have two adult sons.

Madam Speaker, I rise today to commend and congratulate Judy Walt Jameson upon her achievements. I invite my colleagues to join me in wishing Dr. Jameson many years of continued success.

IN RECOGNITION OF TASTE OF HEAVEN AND THE PRINCE WILLIAM MINISTERIAL ALLIANCE

### HON. GERALD E. CONNOLLY

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. CONNOLLY of Virginia. Madam Speaker, I rise today to recognize the Taste of Heaven hosted by the Prince William Ministerial Association. This year, the Taste of Heaven celebrates its eighth service.

The genesis of the bi-annual worship service occurred when members of the Prince William Ministerial Association came together for a prayer group. During their discussion and worship, they came to the realization that the "11 o'clock hour" on Sunday morning in America is our nation's most segregated.

Established in 1996, the Taste of Heaven seeks to break down the denominational and racial barriers that are so starkly borne out during the "11 o'clock hour." The service demonstrates that the churches of Prince William County can come together across ethnic, social and sectarian boundaries and worship as one congregation.

I am honored to recognize the churches and organizations participating in this noble exercise in fellowship and community: All Saints Church, Bethel AME Church Dale City, Bethel UMC, Larry G. Brown, Care Net Pregnancy Resource Centers, Centerpoint Church of God, Christ Chapel Assemblies of God, The Connection, Crossroads Presbyterian Church, Cutting Edge Ministries, Dale City Christian Church, First Mount Zion Baptist Church, Heritage Presbyterian Church, Harvest Life Changers Church International, Hylton Memorial Chapel, Iglesia de Dios Canaan, Little Union Baptist Church, Mount Olive Baptist Church, Mount Zion Baptist Church, New Covenant Fellowship, New Life Anointed Ministries, Open Heart Open Bible Community Church, Preston Wines, Sentara Potomac Hospital Chaplaincy, Reconciliation Community Church, The Salvation Army, Star of Bethlehem Missionary Baptist Church, Tribe of Judah Miracle Center, Trinity Temple Church of God, Victory Family Outreach Ministries, Vineyard Christian Fellowship, Young Life, Word Alive Full Gospel Church.

Madam Speaker, I ask that my colleagues join me in commending the Prince William Ministerial Association for bringing together local faith communities to celebrate their common purpose. We sow the seeds of tolerance and understanding when we respect our differences and celebrate our common humanity.

#### CONGRATULATING ESTHER SILVER-PARKER

### HON. KENDRICK B. MEEK

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 5, 2010*

Mr. MEEK of Florida. Madam Speaker, I am very pleased to recognize and extend my congratulations to Esther Silver-Parker as she retires from a trailblazing career as one of America's top African-American female corporate executives. Her reputation as a consensus builder and advocate for diversity has won her



many accolades and honors for her commitment to practical solutions in today's global economy.

A vocal champion of equal opportunity access to healthcare, education, and employment, Esther Silver-Parker was most recently Wal-Mart's Senior Vice-President of Corporate Affairs. Responsible for strategic-planning and management, Silver-Parker focused on the company's relationships with stakeholders in emerging markets, small businesses, and entrepreneurial initiatives. Prior to joining Wal-Mart, Silver-Parker served as Vice President of Corporate Affairs at AT&T, and President of the AT&T Foundation. She also directed AT&T's National Constituency Relations, Issues Management and Corporate Social Responsibility Programs.

Silver-Parker's excellence in corporate leadership, however, is unmatched by her dedication to compassionate and impactful service at both the national and international levels. She has served as President of the International Women's Forum and has traveled to the Congo, Burundi, and Kenya with the Board of Global Ministries of the United Methodist Church to study health conditions and quality of life of women and children. She is a frequent speaker on issues pertaining to women, diversity, corporate social responsibility and strategic philanthropy.

Throughout her journey, Esther Silver-Parker has mentored countless young people and has made it a personal priority to extend her individual and professional success into many communities. Her work on behalf of the Congressional Black Caucus Foundation has made a lasting impact in the lives of African-American students, teachers, parents, and schools.

Esther has received numerous awards, including the Ebony Magazine Award for Outstanding Women in Corporate Marketing, the Congressional Black Caucus Unsung Hero Award, the DECA Award for outstanding businesswoman, New York City Gus D'Amato Community Service Award, the Atlanta Business League's Outstanding Corporate Person Award, the National AIDS Fund's Leadership Award, the Asian Pacific Islanders Women's Leadership Starfish Award, Alpha Kappa Alpha Sorority, Inc. President's Award, Northwest Arkansas' Just Communities Humanitarian of the Year Award, The Links Spirit Award, the 100 Black Men of America Excellence Award, The Diversity Advocate Award and The Corporate Excellence Award from the National Action Network.

I am immensely grateful for Esther Silver-Parker's selflessness and dedication, and deeply honored to call her my friend.

OUR UNCONSCIONABLE NATIONAL DEBT

HON. MIKE COFFMAN

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

Wednesday, May 5, 2010

Mr. COFFMAN of Colorado. Madam Speaker, today our national debt is \$12,940,953,934,792.90.

On January 6th, 2009, the start of the 111th Congress, the national debt was \$10,638,425,746,293.80.

This means the national debt has increased by \$2,302,528,188,499.10 so far this Congress.

This debt and its interest payments we are passing to our children and all future Americans.

SENATE COMMITTEE MEETINGS

Title IV of Senate Resolution 4, agreed to by the Senate on February 4, 1977, calls for establishment of a system for a computerized schedule of all meetings and hearings of Senate committees, subcommittees, joint committees, and committees of conference. This title requires all such committees to notify the Office of the Senate Daily Digest—designated by the Rules Committee—of the time, place, and purpose of the meetings, when scheduled, and any cancellations or changes in the meetings as they occur.

As an additional procedure along with the computerization of this information, the Office of the Senate Daily Digest will prepare this information for printing in the Extensions of Remarks section of the CONGRESSIONAL RECORD on Monday and Wednesday of each week.

Meetings scheduled for Thursday, May 6, 2010 may be found in the Daily Digest of today's RECORD.

MEETINGS SCHEDULED

MAY 7

9:30 a.m.  
Joint Economic Committee  
To hold hearings to examine the employment situation for April 2010.  
SD-106

MAY 11

10 a.m.  
Energy and Natural Resources  
To hold hearings to examine current issues related to offshore oil and gas development including the Department of the Interior's recent five year planning announcements and the accident in the Gulf of Mexico involving the offshore oil rig Deepwater Horizon.  
SR-325

Finance  
To resume hearings to examine the President's proposed fee on financial institutions regarding the Troubled Asset Relief Program (TARP), part 3.  
SD-215

Judiciary  
To hold an oversight hearing to examine United States Citizenship and Immigration Services.  
SD-226

Environment and Public Works  
Water and Wildlife Subcommittee  
Oversight Subcommittee  
To hold joint hearings to examine the Environmental Protection Agency's (EPA) role in protecting ocean health.  
SD-406

2 p.m.  
Health, Education, Labor, and Pensions  
Employment and Workplace Safety Subcommittee  
To hold hearings to examine safe patient handling and lifting standards for a safer American workforce.  
SD-430

2:30 p.m.  
Environment and Public Works  
To hold hearings to examine economic and environmental impacts of the recent oil spill in the Gulf of Mexico.  
SD-406

MAY 12

10 a.m.  
Homeland Security and Governmental Affairs  
To hold hearings to examine Iran sanctions, focusing on why the United States Government does business with companies who do business with Iran.  
SD-342

Armed Services  
Personnel Subcommittee  
To hold hearings to examine Reserve component programs in review of the Defense Authorization request for fiscal year 2011 and the Future Years Defense Program.  
SR-222

Judiciary  
Terrorism and Homeland Security Subcommittee  
To hold hearings to examine espionage statutes.  
SD-226

10:30 a.m.  
Appropriations  
Defense Subcommittee  
To hold hearings to examine proposed budget estimates for fiscal year 2011 for the Air Force.  
SD-192

2:30 p.m.  
Homeland Security and Governmental Affairs  
Disaster Recovery Subcommittee  
To hold hearings to examine Stafford Act reform, focusing on sharper tools for a smarter recovery.  
SD-342

Commerce, Science, and Transportation  
To hold hearings to examine the future of United States human space flight.  
SR-253

2:45 p.m.  
Armed Services  
To receive a closed briefing on operations in Afghanistan.  
SVC-217

MAY 13

9:30 a.m.  
Indian Affairs  
To hold an oversight hearing to examine Indian school safety.  
SD-628

10 a.m.  
Health, Education, Labor, and Pensions  
To hold hearings to examine building a secure future for multiemployer pension plans.  
SD-430

2:30 p.m.  
Judiciary  
To hold hearings to examine certain nominations.  
SD-226

MAY 18

10 a.m.  
Energy and Natural Resources  
To resume hearings to examine issues related to offshore oil and gas exploration including the accident involving the Deepwater Horizon in the Gulf of Mexico.  
SD-366

MAY 19

9:30 a.m.  
Energy and Natural Resources  
To hold hearings to examine the proposed Constitution of the U.S. Virgin Islands, S. 2941, to provide supplemental ex gratia compensation to the Republic of the Marshall Islands for impacts of the nuclear testing program of the United States, H.R. 3940, to amend Public Law 96-597 to clarify the

authority of the Secretary of the Interior to extend grants and other assistance to facilitate political status public education programs for the peoples of the non-self-governing territories of the United States, and H.R. 2499, to provide for a federally sanctioned self-determination process for the people of Puerto Rico.

SD-366

Veterans' Affairs

To hold hearings to examine pending legislation.

SR-418

MAY 25

9 a.m.

Armed Services

Airland Subcommittee

Closed business meeting to markup those provisions which fall under the subcommittee's jurisdiction of the proposed National Defense Authorization Act for fiscal year 2011.

SR-222

10:30 a.m.

Armed Services

Readiness and Management Support Subcommittee

Closed business meeting to markup those provisions which fall under the subcommittee's jurisdiction of the pro-

posed National Defense Authorization Act for fiscal year 2011.

SR-222

2 p.m.

Armed Services

Emerging Threats and Capabilities Subcommittee

Closed business meeting to markup those provisions which fall under the subcommittee's jurisdiction of the proposed National Defense Authorization Act for fiscal year 2011.

SR-222

3:30 p.m.

Armed Services

Strategic Forces Subcommittee

Closed business meeting to markup those provisions which fall under the subcommittee's jurisdiction of the proposed National Defense Authorization Act for fiscal year 2011.

SR-222

5 p.m.

Armed Services

Personnel Subcommittee

Closed business meeting to markup those provisions which fall under the subcommittee's jurisdiction of the proposed National Defense Authorization Act for fiscal year 2011.

SR-222

MAY 26

9:30 a.m.

Armed Services

SeaPower Subcommittee

Closed business meeting to markup those provisions which fall under the subcommittee's jurisdiction of the proposed National Defense Authorization Act for fiscal year 2011.

SR-222

2:30 p.m.

Armed Services

Closed business meeting to markup the proposed National Defense Authorization Act for fiscal year 2011.

SR-222

MAY 27

9:30 a.m.

Armed Services

Closed business meeting to markup the proposed National Defense Authorization Act for fiscal year 2011.

SR-222

MAY 28

9:30 a.m.

Armed Services

Closed business meeting to markup the proposed National Defense Authorization Act for fiscal year 2011.

SR-222

# Daily Digest

## Senate

### Chamber Action

#### Routine Proceedings, pages S3119–S3293

**Measures Introduced:** Thirteen bills and two resolutions were introduced, as follows: S. 3307–3319, S.J. Res. 29, and S. Res. 514. **Page S3164**

#### Measures Reported:

S. 3307, to reauthorize child nutrition programs. (S. Rept. No. 111–178)

S. 920, to amend section 11317 of title 40, United States Code, to improve the transparency of the status of information technology investments, to require greater accountability for cost overruns on Federal information technology investment projects, to improve the processes agencies implement to manage information technology investments, to reward excellence in information technology acquisition, with an amendment in the nature of a substitute. (S. Rept. No. 111–179)

S. 373, to amend title 18, United States Code, to include constrictor snakes of the species *Python* genera as an injurious animal, with an amendment in the nature of a substitute. (S. Rept. No. 111–180)

S. 1421, to amend section 42 of title 18, United States Code, to prohibit the importation and shipment of certain species of carp. (S. Rept. No. 111–181)

S. 1519, to provide for the eradication and control of nutria in Maryland, Louisiana, and other coastal States. (S. Rept. No. 111–182)

S. 1965, to authorize the Secretary of the Interior to provide financial assistance to the State of Louisiana for a pilot program to develop measures to eradicate or control feral swine and to assess and restore wetlands damaged by feral swine. (S. Rept. No. 111–183) **Pages S3162–63**

#### Measures Passed:

**Faster FOIA Act:** Senate passed S. 3111, to establish the Commission on Freedom of Information Act Processing Delays, after agreeing to the committee amendments, and the following amendment proposed thereto: **Pages S3289–91**

Dodd (for Leahy/Cornyn) Amendment No. 3847, to provide for the Archivist of the United States to

provide staff and administrative support services to the Commission. **Pages S3290–91**

**Clarify United States Code:** Committee on Homeland Security and Governmental Affairs was discharged from further consideration of H.R. 5148, to amend title 39, United States Code, to clarify the instances in which the term “census” may appear on mailable matter, and the bill was then passed, clearing the measure for the President. **Page S3291**

**11th Annual National Charter Schools Week:** Senate agreed to S. Res. 514, congratulating the students, parents, teachers, and administrators of charter schools across the United States for ongoing contributions to education and supporting the ideals and goals of the 11th annual National Charter Schools Week, to be held May 2 through May 8, 2010. **Page S3291**

#### Measures Considered:

**Restoring American Financial Stability Act—Agreement:** Senate continued consideration of S. 3217, to promote the financial stability of the United States by improving accountability and transparency in the financial system, to end “too big to fail”, to protect the American taxpayer by ending bailouts, to protect consumers from abusive financial services practices, taking action on the following amendments proposed thereto:

**Pages S3121–44, S3147–57**

#### Adopted:

By 96 yeas to 1 nay (Vote No. 130), Reid (for Boxer) Amendment No. 3737 (to Amendment No. 3739), to prohibit taxpayers from ever having to bail out the financial sector. **Pages S3121, S3147**

By 93 yeas to 5 nays (Vote No. 131), Shelby/Dodd Amendment No. 3827 (to Amendment No. 3739), to improve the bill. **Pages S3147–48**

Snowe/Shahen Amendment No. 3755 (to Amendment No. 3739), to strike section 1071.

**Pages S3121, S3148**

Snowe Amendment No. 3757 (to Amendment No. 3739), to provide for consideration of seasonal income in mortgage loans. **Pages S3121, S3148**

#### Pending:

Reid (for Dodd/Lincoln) Amendment No. 3739, in the nature of a substitute. **Page S3121**

Shelby Amendment No. 3826 (to Amendment No. 3739), to establish a Division of Consumer Financial Protection within the Federal Deposit Insurance Corporation. **Pages S3148–49**

Tester Amendment No. 3749 (to Amendment No. 3739), to require the Corporation to amend the definition of the term “assessment base”.

**Pages S3149–50, S3153–57**

A unanimous-consent-time agreement was reached providing for further consideration of the bill at approximately 9:30 a.m., on Thursday, May 6, 2010, and the time until 10 a.m., be for debate with respect to Tester Amendment No. 3749 (to Amendment No. 3739) (listed above), with the time equally divided and controlled in the usual form; that at 10 a.m., Senate vote on or in relation to Tester Amendment No. 3749 (to Amendment No. 3739) (listed above), with no amendment in order to the amendment prior to the vote; provided further, that Sanders Amendment No. 3738 be the next democratic amendment in order, and to clarify for the Record the amendment would be called up upon disposition of Shelby Amendment No. 3826 (to Amendment No. 3739) (listed above). **Page S3156**

**Message from the President:** Senate received the following message from the President of the United States:

Transmitting, pursuant to the Atomic Energy Act of 1954, the proposed Agreement for Cooperation Between the Government of the United States of America and the Government of Australia Concerning Peaceful Uses of Nuclear Energy; which was referred to the Committee on Foreign Relations. (PM–52) **Page S3161**

**Nominations Confirmed:** Senate confirmed the following nominations:

By unanimous vote of 98 yeas (Vote No. EX. 128), Gloria M. Navarro, of Nevada, to be United States District Judge for the District of Nevada.

**Page S3144–46, S3293**

By 96 yeas 1 nay (Vote No. EX. 129), Nancy D. Freudenthal, of Wyoming, to be United States District Judge for the District of Wyoming.

**Pages S3144–47, S3293**

Denzil Price Marshall Jr., of Arkansas, to be United States District Judge for the Eastern District of Arkansas. **Pages S3147, S3293**

David B. Fein, of Connecticut, to be United States Attorney for the District of Connecticut for the term of four years. **Pages S3292–93**

Clifton Timothy Massanelli, of Arkansas, to be United States Marshal for the Eastern District of Arkansas for the term of four years. **Pages S3292–93**

Paul Ward, of North Dakota, to be United States Marshal for the District of North Dakota for the term of four years. **Pages S3292–93**

Zane David Memeger, of Pennsylvania, to be United States Attorney for the Eastern District of Pennsylvania for the term of four years.

**Pages S3292–93**

**Nominations Received:** Senate received the following nominations:

1 Air Force nomination in the rank of general.

9 Navy nominations in the rank of admiral.

Routine lists in the Air Force, Army, and Navy.

**Page S3293**

**Messages from the House:** **Pages S3161–62**

**Measures Referred:** **Page S3162**

**Executive Communications:** **Page S3162**

**Petitions and Memorials:** **Page S3162**

**Executive Reports of Committees:** **Pages S3163–64**

**Additional Cosponsors:** **Pages S3164–66**

**Statements on Introduced Bills/Resolutions:**  
**Pages S3166–71**

**Additional Statements:** **Pages S3159–61**

**Amendments Submitted:** **Pages S3171–S3279**

**Notices of Hearings/Meetings:** **Page S3279**

**Authorities for Committees to Meet:** **Page S3279**

**Privileges of the Floor:** **Page S3280**

**Record Votes:** Four record votes were taken today. (Total—131) **Page S3146, S3146–47, S3147, S3148**

**Adjournment:** Senate convened at 9:30 a.m. and adjourned at 6:46 p.m., until 9:30 a.m. on Thursday, May 6, 2010. (For Senate’s program, see the remarks of the Acting Majority Leader in today’s Record on page S3291.)

## Committee Meetings

(Committees not listed did not meet)

### APPROPRIATIONS: NATIONAL INSTITUTES OF HEALTH

*Committee on Appropriations:* Subcommittee on Labor, Health and Human Services, Education, and Related Agencies concluded a hearing to examine proposed budget estimates for fiscal year 2011 for the National Institutes of Health, after receiving testimony from Francis S. Collins, Director, National Institutes of Health, Department of Health and Human Services.

**BUSINESS MEETING**

*Committee on Armed Services:* Committee ordered favorably reported the nominations of Elizabeth A. McGrath, of Virginia, to be Deputy Chief Management Officer, Michael J. McCord, of Virginia, to be Principal Deputy Under Secretary, Comptroller, Sharon E. Burke, of Maryland, to be Director of Operational Energy Plans and Programs, Solomon B. Watson IV, of New York, to be General Counsel of the Department of the Army, and Katherine Hammack, of Arizona, to be Assistant Secretary of the Army, all of the Department of Defense, and Donald L. Cook, of Washington, to be Deputy Administrator for Defense Programs, National Nuclear Security Administration, Department of Energy, and 2,799 nominations in the Army, Navy, Air Force, and Marine Corps.

**AMERICAN RECOVERY AND REINVESTMENT ACT**

*Committee on Energy and Natural Resources:* Subcommittee on National Parks concluded a hearing to examine the National Park Service's implementations of the American Recovery and Reinvestment Act, after receiving testimony from C. Bruce Sheaffer, Comptroller, National Park Service, Department of the Interior.

**NUCLEAR REGULATORY COMMISSION OVERSIGHT**

*Committee on Environment and Public Works:* Subcommittee on Clean Air and Nuclear Safety concluded an oversight hearing to examine the Nuclear Regulatory Commission, after receiving testimony from Gregory B. Jaczko, Chairman, and Kristine L. Svinicki, George Apostolakis, William D. Magwood, IV, and William C. Ostendorff, each a Commissioner, all of the Nuclear Regulatory Commission; Richard Meserve, Bipartisan Policy Center, and George Vanderheyden, UniStar Nuclear Energy, LLC, both of Washington, D.C.; Peter A. Bradford, Vermont Law School, South Royalton; and K.P. Singh, Holtec International, Marlton, New Jersey.

**TERRORISTS AND GUNS**

*Committee on Homeland Security and Governmental Affairs:* Committee concluded a hearing to examine terrorists and guns, focusing on the nature of the threat and proposed reforms, and if the FBI has enhanced its use of information from firearm and explosives background checks to support counterterrorism efforts, after receiving testimony from Senator Lautenberg; Representative Peter King; Daniel D. Roberts, Assistant Director, Criminal Justice Information Services, Federal Bureau of Investigation, Department of Justice; Eileen R. Larence, Director, Homeland Security and Justice, Government Account-

ability Office; Mayor Michael R. Bloomberg, and Raymond W. Kelly, Police Commissioner, both of New York, New York; Sandy Jo MacArthur, Los Angeles Assistant Chief of Police, Los Angeles, California; and Aaron Titus, Liberty Coalition, Washington, D.C.

**BUSINESS MEETING**

*Committee on Health, Education, Labor, and Pensions:* Committee ordered favorably reported the the nominations of Joshua Gotbaum, of the District of Columbia, to be Director of the Pension Benefit Guaranty Corporation, Eduardo M. Ochoa, of California, to be Assistant Secretary of Education for Postsecondary Education, James L. Taylor, of Virginia, to be Chief Financial Officer, Department of Labor, Robert Wedgeworth, of Illinois, Carla D. Hayden, of Illinois, John Coppola, of Florida, Winston Tabb, of Maryland, and Lawrence J. Pijaux, Jr., of Alabama, all to be a Member of the National Museum and Library Services Board, and Jonathan Andrew Hatfield, of Virginia, to be Inspector General, Corporation for National and Community Service.

**VIOLENCE AGAINST WOMEN ACT**

*Committee on the Judiciary:* Committee concluded a hearing to examine the increased importance of the Violence Against Women Act in a time of economic crisis, after receiving testimony from Susan B. Carbon, Director, Office of Violence Against Women, Department of Justice; Auburn Watersong, Vermont Network Against Domestic and Sexual Violence, Montpelier; Lolita Ulloa, Hennepin County Attorney's Office Victim Services Division, Minneapolis, Minnesota; and Richard J. Gelles, University of Pennsylvania School of Social Policy and Practice, Philadelphia.

**VOTING BY MAIL**

*Committee on Rules and Administration:* Committee concluded a hearing to examine voting by mail, focusing on state and local experiences, after receiving testimony from Senator Wyden; Representative Susan Davis; Kate Brown, Oregon Secretary of State, Salem; and John C. Fortier, American Enterprise Institute, and Rokey W. Suleman, II, District of Columbia Board of Elections and Ethics, both of Washington, D.C.

**TRAUMATIC BRAIN INJURY**

*Committee on Veterans' Affairs:* Committee concluded an oversight hearing to examine traumatic brain injury (TBI), focusing on progress in treating the signature wounds of the current conflicts, after receiving testimony from Lucille Beck, Chief Consultant, Office of Rehabilitation Services, Office of Patient Care Services, Veterans Health Administration,

Karen Guice, Director, Federal Recovery Coordination Program, Joel Scholten, Associate Chief of Staff, Physical Medicine and Rehabilitation, Washington D.C. Veterans Affairs Medical Center, all of the Department of Veterans Affairs; Sonja Batten, Deputy Director, Center of Excellence for Psychological Health and Traumatic Brain Injury, and Colonel Michael Jaffee, National Director, Defense and Veterans Brain Injury Center (DVBIC), Traumatic Brain Injury Program, both of the Department of Defense; Bruce M. Gans, Kessler Institute for Rehabilitation, West Orange, New Jersey; Michael F. Dabbs, Brain Injury Association of Michigan, Brighton; Michelle C. LaPlaca, Georgia Institute of Technology Wallace H. Coulter Department of Biomedical Engineering, Atlanta; Karen L. Bohlinger, Helena, Montana; and Jonathan Barrs, Cameron, North Carolina.

## VIOLENCE ON U.S.-MEXICO BORDER

*United States Senate Caucus on International Narcotics Control:* Caucus concluded a hearing to examine violence in Mexico and Ciudad Juarez and its implications for the United States, after receiving testimony from David T. Johnson, Assistant Secretary of State for International Narcotics and Law Enforcement Affairs; Janice Ayala, Assistant Director, Office of Investigations, Immigration and Customs Enforcement, Department of Homeland Security; Anthony P. Placido, Assistant Administrator for Intelligence, Drug Enforcement Administration, and Kevin L. Perkins, Assistant Director, Criminal Investigative Division, Federal Bureau of Investigation, both of the Department of Justice; Leonard L. Miranda, Chula Vista Police Department, Chula Vista, California; and Donald L. Reay, Texas Border Sheriffs' Coalition, El Paso.

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# House of Representatives

## *Chamber Action*

**Public Bills and Resolutions Introduced:** 21 public bills, H.R. 5207–5227; and 7 resolutions, H. Con. Res. 274; and H. Res. 1326–1328, 1330–1332 were introduced. **Pages H3200–02**

**Additional Cosponsors:** **Pages H3202–03**

**Report Filed:** A report was filed today as follows:

H. Res. 1329, providing for consideration of the bill (H.R. 5019) to provide for the establishment of the Home Star Retrofit Rebate Program (H. Rept. 111–475). **Page H3200**

**Speaker:** Read a letter from the Speaker wherein she appointed Representative Serrano to act as Speaker pro tempore for today. **Page H3127**

**Chaplain:** The prayer was offered by the guest Chaplain, Rabbi Dov Hillel Klein, Tannenbaum Chabad House, Evanston, Illinois. **Page H3127**

**President's Export Council—Appointment:** The Chair announced the Speaker's appointment of the following Members of the House to the President's Export Council: Representatives Linda T. Sánchez (CA), Wu, and Schauer. **Page H3132**

**Committee Resignation:** Read a letter from Representative Wasserman Schultz, wherein she resigned from the Committee on the Judiciary, effective today. **Page H3132**

**Suspensions:** The House agreed to suspend the rules and pass the following measures:

*Haiti Economic Lift Program Act of 2010:* H.R. 5160, amended, to extend the Caribbean Basin Economic Recovery Act and to provide customs support services to Haiti; **Pages H3132–40**

*Expressing support for the vigilance and prompt response to the attempted terrorist attack in Times Square on May 1, 2010:* H. Res. 1320, amended, to express support for the vigilance and prompt response of the citizens of New York City, the New York Police Department, the New York Police Department Bomb Squad, the Fire Department of New York, other first responders, the Federal Bureau of Investigation, United States Customs and Border Protection, the United States Attorney's Office for the Southern District of New York, the Department of Homeland Security, the Department of Justice, the New York Joint Terrorism Task Force, the Bridgeport Police Department, Detective Bureau, Patrol Division, and other law enforcement agencies in Connecticut to the attempted terrorist attack in Times Square on May 1, 2010, their exceptional professionalism and investigative work following the attempted attack, and their consistent commitment to preparedness for and collective response to terrorism, by a 2/3 yea-and-nay vote of 418 yeas with none voting "nay", Roll No. 246; **Pages H3140–44, H3166–67**

*Commemorating the 40th anniversary of the May 4, 1970, Kent State University shootings:* H. Res. 1272, to commemorate the 40th anniversary of the May 4, 1970, Kent State University shootings, by a  $\frac{2}{3}$  yeas-and-nays vote of 415 yeas with none voting “nay” and 2 voting “present”, Roll No. 247;

Pages H3144–45

*Congratulating the National Urban League on its 100th year of service to the United States:* H. Res. 1157, amended, to congratulate the National Urban League on its 100th year of service to the United States;

Pages H3145–48, H3167

*Recognizing the roles and contributions of America's teachers to building and enhancing our Nation's civic, cultural, and economic well-being:* H. Res. 1312, amended, to recognize the roles and contributions of America's teachers to building and enhancing our Nation's civic, cultural, and economic well-being;

Pages H3148–50

*Supporting the goals and ideals of National Charter School Week:* H. Res. 1149, to support the goals and ideals of National Charter School Week, to be held May 2 through May 8, 2010;

Pages H3150–52

*Mother's Day Centennial Commemorative Coin Act:* H.R. 2421, amended, to require the Secretary of the Treasury to mint coins in commemoration of the centennial of the establishment of Mother's Day;

Pages H3152–53

*Expressing the sense of the House of Representatives that public servants should be commended for their dedication and continued service to the Nation:* H. Res. 1247, to express the sense of the House of Representatives that public servants should be commended for their dedication and continued service to the Nation during Public Service Recognition Week, May 3 through 9, 2010, and throughout the year;

Pages H3156–58

*Supporting the goals and ideals of National Train Day:* H. Res. 1301, amended, to support the goals and ideals of National Train Day, by a  $\frac{2}{3}$  yeas-and-nays vote of 296 yeas to 119 nays, Roll No. 248;

Pages H3163–66, H3168

*Authorizing the use of the Capitol Grounds for the District of Columbia Special Olympics Law Enforcement Torch Run:* H. Con. Res. 263, to authorize the use of the Capitol Grounds for the District of Columbia Special Olympics Law Enforcement Torch Run;

Pages H3168–70

*Authorizing the use of the Capitol Grounds for the Greater Washington Soap Box Derby:* H. Con. Res. 247, to authorize the use of the Capitol Grounds for the Greater Washington Soap Box Derby; and

Pages H3170–71

*In support and recognition of National Safe Digging Month, April, 2010:* H. Res. 1278, amended, to support and recognize National Safe Digging Month, April, 2010.

Pages H3171–72

**Moment of Silence:** The House observed a moment of silence in honor of the men and women in uniform who have given their lives in the service of our nation in Iraq and Afghanistan, their families, and all who serve in the armed forces and their families.

Page H3167

**Suspensions—Proceedings Postponed:** The House debated the following measures under suspension of the rules. Further proceedings were postponed:

*Celebrating the role of mothers in the United States and supporting the goals and ideals of Mother's Day:* H. Res. 1295, to celebrate the role of mothers in the United States and to support the goals and ideals of Mother's Day and

Pages H3153–56

*Telework Improvements Act:* H.R. 1722, amended, to improve teleworking in executive agencies by developing a telework program that allows employees to telework at least 20 percent of the hours worked in every 2 administrative workweeks.

Pages H3158–63

**Committee Resignation:** Read a letter from Representative Luján, wherein he resigned from the Committee on Homeland Security.

Page H3191

**Presidential Message:** Read a message from the President wherein he transmitted to Congress the text of a proposed Agreement between the Government of the United States of America and the Government of Australia Concerning Peaceful Uses of Nuclear Energy—referred to the Committee on Foreign Affairs and ordered printed (H. Doc. 111–106).

Pages H3172–73

**Quorum Calls—Votes:** Three yeas-and-nays votes developed during the proceedings of today and appear on pages H3166, H3167, H3168. There were no quorum calls.

**Adjournment:** The House met at 10 a.m. and adjourned at 6:35 p.m.

## Committee Meetings

### DEFENSE APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Defense met in executive session to hold a hearing on the Missile Defense Agency. Testimony was heard from LTG Patrick J. O'Reilly, USA, Director, Missile Defense Agency, Department of Defense.

## AFGHANISTAN SECURITY-STABILITY DEVELOPMENTS

*Committee on Armed Services:* Held a hearing on developments in security and stability in Afghanistan. Testimony was heard from the following officials of the Department of Defense: Michele Flournoy, Under Secretary, Policy; and LTG John M. Paxton, Jr., USMC, Director, Operations, J-3, Joint Chiefs of Staff.

## PROTECTING OLDER WORKERS AGAINST DISCRIMINATION ACT

*Committee on Education and Labor:* Subcommittee on Health, Employment, Labor and Pensions held a hearing on H.R. 3721, Protecting Older Workers Against Discrimination Act. Testimony was heard from public witnesses.

## MISCELLANEOUS MEASURES

*Committee on Energy and Commerce:* Ordered reported, as amended, H.R. 3993, Calling Card Consumer Protection Act.

The Committee also began consideration of H.R. 3655, Bereaved Consumer's Bill of Rights Act.

## U.S. PATENT AND TRADEMARK OFFICE

*Committee on the Judiciary:* Held a hearing on the United States Patent and Trademark Office. Testimony was heard from David Kappos, Under Secretary, Intellectual Property and Director, U.S. Patent and Trademark Office, Department of Commerce; and public witnesses.

## ELECTRONIC COMMUNICATIONS PRIVACY ACT REFORM

*Committee on the Judiciary:* Subcommittee on Constitution, Civil Rights, and Civil Liberties held a hearing on Electronic Communications Privacy Act Reform. Testimony was heard from public witnesses.

## MISCELLANEOUS MEASURES

*Committee on Natural Resources:* Ordered reported the following bills: H.R. 4349, amended, Hoover Power Allocation Act of 2009; H.R. 2889, amended, Oregon Caves National Monument Boundary Adjustment Act of 2009; H.R. 4438, amended, San Antonio Missions National Historical Park Leasing and Boundary Expansion Act of 2010; H.R. 4491, Buffalo Soldiers in the National Parks Study Act; H.R. 4493, amended, Marianas Trench Marine National Monument Management Enhancement Act of 2010; H.R. 3511, amended, Marianas Trench Marine National Monument Visitor Facility Authorization Act of 2009; and H. Res. 1254, without recommendation, Directing the Secretary of the Interior to transmit to the House of Representatives certain information relating to the Secretary's Treasured Landscape

Initiative, potential designation of National Monuments, and High Priority Land-Rationalization Efforts.

## HOUSING D.C. CODE FELONS

*Committee on Oversight and Government Reform:* Subcommittee on Federal Workforce, Postal Service and the District of Columbia held a hearing entitled "Housing D.C. Code Felons Far Away From Home: Effects on Crime, Recidivism and Reentry." Testimony was heard from Harley Lappin, Director, Federal Bureau of Prisons, Department of Justice; Adrienne Poteat, Deputy Director, Court Services and Offender Supervision Agency; and public witnesses.

## FEDERAL INFORMATION SECURITY AMENDMENTS ACT OF 2010

*Committee on Oversight and Government Reform:* Subcommittee on Government Management, Organization, and Procurement approved for full Committee action, as amended, H.R. 4900, Federal Information Security Amendments Act of 2010.

## HOME STAR ENERGY RETROFIT ACT OF 2010

*Committee on Rules:* Granted, by nonrecord vote, a structured rule providing for consideration of H.R. 5019, the "Home Star Energy Retrofit Act of 2010." The rule provides one hour of general debate equally divided and controlled by the chair and ranking minority member of the Committee on Energy and Commerce. The rule waives all points of order against consideration of the bill except those arising under clause 9 or 10 of rule XXI.

The rule provides that the amendment in the nature of a substitute recommended by the Committee on Energy and Commerce shall be considered as an original bill for the purpose of amendment and shall be considered as read. The rule waives all points of order against the amendment in the nature of a substitute except for clause 10 of rule XXI.

The rule further makes in order only those amendments printed in the report. The amendments made in order may be offered only in the order printed in the report, may be offered only by a Member designated in the report, shall be considered as read, shall be debatable for the time specified in the report equally divided and controlled by the proponent and an opponent, shall not be subject to amendment, and shall not be subject to a demand for division of the question. All points of order against the amendments are waived except those arising under clause 9 or 10 of rule XXI.

The rule provides one motion to recommit with or without instructions. The rule provides that the Chair may entertain a motion that the Committee rise only if offered by the chair of the Committee on



Energy and Commerce or a designee. Finally, the rule provides that the Chair may not entertain a motion to strike out the enacting words of the bill. Testimony was heard from Chairman Waxman and Representatives Markey of Massachusetts, Boswell, Herseth Sandlin, Schauer, Burgess and Latta.

#### VOLCANIC ASH CLOUDS AND AVIATION

*Committee on Science and Technology:* Subcommittee on Space and Aeronautics held a hearing on Mitigating the Impact of Volcanic Ash Clouds on Aviation—What Do We Need to Know.” Testimony was heard from the following officials of the NASA: Tony Strazisar, Senior Technical Advisor, Aeronautics Research Mission Directorate; and Jack A. Kaye, Earth Science Division; Victoria Cox, Senior Vice President, NextGen and Operations Planning Air Traffic Organization, FAA, Department of Transportation; and a public witness.

#### SMALL BUSINESS GROWTH TAX INITIATIVES

*Committee on Small Business:* Held a hearing entitled “Tax Initiatives that Promote Small Business Growth.” Testimony was heard from public witnesses.

#### LOS ANGELES/LONG BEACH PORTS CLEAN TRUCK PROGRAM

*Committee on Transportation and Infrastructure:* Subcommittee on Highways and Transit held a hearing on Assessing the Implementation and Impacts of the Clean Truck Programs at the Port of Los Angeles and the Port of Long Beach. Testimony was heard from CPT John Holmes, Deputy Executive Director, Operations, Port of Los Angeles; J. Chris Lytle, Deputy Executive Director, Port of Long Beach; and public witnesses.

#### VIETNAM WAR—HEALTH EFFECTS

*Committee on Veterans' Affairs:* Held a hearing on Health Effects of the Vietnam War—The Aftermath. Testimony was heard from Randall B. Williamson, Director, Health Care, GAO; Joel Kupersmith, M.D., Chief Research and Development Officer, Veterans Health Administration, Department of Veterans Affairs; representatives of veterans organizations; and a public witness.

#### BRIEFING—IC PERSONNEL MANAGEMENT

*Permanent Select Committee on Intelligence:* Met in executive session to receive a briefing on Intelligence Community Personnel Management. The Committee was briefed by departmental witnesses.

## Joint Meetings

### JOB CREATION

*Joint Economic Committee:* Committee concluded a hearing to examine how to promote job creation, after receiving testimony from Alan B. Krueger, Assistant Secretary of the Treasury for Economic Policy and Chief Economist.

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### COMMITTEE MEETINGS FOR THURSDAY, MAY 6, 2010

(Committee meetings are open unless otherwise indicated)

#### Senate

*Committee on Appropriations:* Subcommittee on Transportation, Housing and Urban Development, and Related Agencies, to hold hearings to examine proposed budget estimates for fiscal year 2011 for the Interagency Partnership for Sustainable Communities, 9:30 a.m., SD-138.

Subcommittee on Commerce, Justice, Science, and Related Agencies, to hold hearings to examine proposed budget estimates for fiscal year 2011 for the Department of Justice, 10 a.m., SD-192.

*Committee on Armed Services:* Subcommittee on SeaPower, to hold hearings to examine Navy shipbuilding programs in review of the Defense Authorization request for fiscal year 2011 and the Future Years Defense Program, 2:30 p.m., SR-222.

*Committee on Commerce, Science, and Transportation:* to hold hearings to examine competition in America, focusing on building a high-tech workforce, 10 a.m., SR-253.

*Committee on Energy and Natural Resources:* business meeting to consider the nominations of Philip D. Moeller, of Washington, and Cheryl A. LaFleur, of Massachusetts, both to be a Member of the Federal Energy Regulatory Commission, and Jeffrey A. Lane, of Virginia, to be Assistant Secretary of Energy for Congressional and Intergovernmental Affairs, 9:30 a.m., SD-106.

*Committee on Environment and Public Works:* to hold hearings to examine the Water Resources Development Act of 2010, focusing on jobs and economic opportunities, 9:30 a.m., SD-406.

*Committee on Foreign Relations:* to hold hearings to examine the meaning of Marjah, 9:30 a.m., SD-419.

*Committee on Health, Education, Labor, and Pensions:* to hold hearings to examine ensuring fairness for older workers, 10 a.m., SD-430.

*Committee on the Judiciary:* business meeting to consider S. 1346, to penalize crimes against humanity and for other purposes, H.R. 3237, to enact certain laws relating to national and commercial space programs as title 51, United States Code, “National and Commercial Space Programs”, S. Res. 511, commemorating and acknowledging the dedication and sacrifices made by the Federal, State, and local law enforcement officers who have been killed or injured in the line of duty, and the nominations of Kimberly J. Mueller, to be United States District Judge for the Eastern District of California, Richard Mark Gergel, and J. Michelle Childs, both to be United States District Judge for the District of South Carolina, Catherine C. Eagles, to be United States District Judge for the Middle District of North Carolina, Leonard Philip Stark,

to be United States District Judge for the District of Delaware, Goodwin Liu, of California, to be United States Circuit Judge for the Ninth Circuit, and Raymond Joseph Lohier, Jr., of New York, to be United States Circuit Judge for the Second Circuit, and Parker Loren Carl, to be United States Marshal for the Eastern District of Kentucky, Gerald Sidney Holt, to be United States Marshal for the Western District of Virginia, Robert R. Almonte, to be United States Marshal for the Western District of Texas, and Jerry E. Martin, of Tennessee, to be United States Attorney for the Middle District of Tennessee, all of the Department of Justice, 10 a.m., SD-226.

*Select Committee on Intelligence*: to hold closed hearings to consider certain intelligence matters, 2:30 p.m., SH-219.

### House

*Committee on Energy and Commerce*, Subcommittee on Commerce, Trade, and Consumer Protection, hearing on the Motor Vehicle Safety Act, 11 a.m., 2322 Rayburn.

Subcommittee on Health, hearing on the following bills: H.R. 4700, Transparency in All Health Care Pricing Act of 2010; H.R. 2249, Health Care Price Transparency Promotion Act of 2009; and H.R. 4803, "Patients' Right to Know Act," 10 a.m., 2123 Rayburn.

Subcommittee on Oversight and Investigations, hearing entitled "The Role and Performance of FDA in Ensuring Food Safety," 2 p.m., 2123 Rayburn.

*Committee on Financial Services*, Subcommittee on Oversight and Investigations, hearing entitled "The End of Excess (Part One): Reversing Our Addiction to Debt and Leverage," 10 a.m., 2128 Rayburn.

*Committee on Foreign Affairs*, Subcommittee on International Organizations, Human Rights and Oversight, and the Subcommittee on Asia, the Pacific and the Global Environment, joint hearing on U.S. Leadership in the International Whaling Commission and H.R. 2455, International Whale Conservation and Protection Act of 2009, 10 a.m., 2200 Rayburn.

Subcommittee on Terrorism, Nonproliferation and Trade, hearing on the Future of U.S. International Nuclear Cooperation, 10 a.m., 2172 Rayburn.

*Committee on House Administration*, hearing on H.R. 5175, Democracy is Strengthened by Casting Light on Spending in Elections Act, 11 a.m., Longworth.

*Committee on the Judiciary*, Subcommittee on Commercial and Administrative Law, hearing on State Taxation: The Role of Congress in Developing Apportionment Standards, 11 a.m., 2141 Rayburn.

*Committee on Natural Resources*, Subcommittee on Insular Affairs, Oceans and Wildlife, hearing on the following bills: H.R. 2864, To amend the Hydrographic Services Improvement Act of 1998 to authorize funds to acquire hydrographic data and provide hydrographic services specific to the Arctic for safe navigation, delineating the United States extended continental shelf, and the monitoring and description of coastal changes; H.R. 3805, Electronic Duck Stamp Extension Act of 2009; and H.R. 4973, National Wildlife Refuge Volunteer Improvement Act of 2010, 10 a.m., 1324 Longworth.

*Committee on Oversight and Government Reform*, to mark up the following measures: H. Con. Res. 268, Supporting the goals and ideals of National Women's Health Week;

H. Res. 403, Expressing the sense of the House of Representatives that there should be established a National Teacher Day to honor and celebrate teachers in the United States; H. Res. 792, Honoring Robert Kelly Slater for his outstanding and unprecedented achievements in the world of surfing and for being an ambassador of the sport and excellent role model; H. Res. 879, Supporting the goals and ideals of American Education Week; H. Res. 1187, Expressing the sense of the House of Representatives with respect to raising public awareness of and helping to prevent attacks against Federal employees while engaged in or on account of the performance of official duties; H. Res. 1256, Congratulating Phil Mickelson on winning the 2010 Masters golf tournament; H. Res. 1297, Supporting the goals and ideals of American Craft Beer Week; H. Res. 1316, Celebrating Asian/Pacific American Heritage Month; H.R. 5051, To designate the facility of the United States Postal Service located at 23 Genesee Street in Hornell, New York, as the "Zachary Smith Post Office Building;" H.R. 5099, To designate the facility of the United States Postal Service located at 15 Main Street in Sharon, Massachusetts, as the "Michael C. Rothberg Post Office;" H.R. 5133, To designate the facility of the United States Postal Service located at 331 1st Street in Carlstadt, New Jersey, as the "Staff Sergeant Frank T. Carvill, and Lance Corporal Michael A. Schwartz Post Office Building;" H. Res. 1328, Honoring the life and accomplishments of William Earnes "Ernie" Harwell; and H. Res. 1294, Expressing support for designation of the first Saturday in May as National Explosive Ordnance Disposal Day to honor those who are serving and have served in the noble and self-sacrificing profession of Explosive Ordnance Disposal in the United States Armed Forces, 10 a.m., 2154 Rayburn.

*Committee on Transportation and Infrastructure*, Subcommittee on Economic Development, Public Buildings, and Emergency Management, hearing on Priorities for Disasters and Economic Disruption: The Proposed Fiscal Year 2011 Budgets for the Federal Emergency Management Agency and the Economic Development Administration, 10 a.m., 2167 Rayburn.

*Committee on Veterans' Affairs*, Subcommittee on Disability Assistance and Memorial Affairs, hearing on Quality vs. Quantity: Examining the Veterans Benefits Administration's Employee Work Credit and Management Systems, 2 p.m., 334 Cannon.

Subcommittee on Economic Opportunity, hearing on Vocational Rehabilitation and Employment Program, 10 a.m., 334 Cannon.

*Committee on Ways and Means*, Subcommittee on Income Security and Family Support, hearing to assess the solvency of State unemployed insurance programs, 10 a.m., B-318 Rayburn.

*Permanent Select Committee on Intelligence*, and the Subcommittee on Terrorism, Unconventional Threats and Capabilities of the Committee on Armed Services, executive, joint briefing on Operations in Iraq, 11 a.m., 2118 Rayburn., and full Committee, executive, briefing on Update on Attempted Times Square Bombing Investigation, 3 p.m., 304 HVC.

*Select Committee on Energy Independence and Global Warming*, hearing entitled "The Foundation for Climate Science," 9:30 a.m., 2237 Rayburn.

## Next Meeting of the SENATE

9:30 a.m., Thursday, May 6

## Next Meeting of the HOUSE OF REPRESENTATIVES

10 a.m., Thursday, May 6

## Senate Chamber

**Program for Thursday:** Senate will continue consideration of S. 3217, Restoring American Financial Stability Act, and after a period of debate, vote on or in relation to Tester Amendment No. 3749 (to Amendment No. 3739) at 10 a.m.

## House Chamber

**Program for Thursday:** Consideration of H.R. 5019—Home Star Energy Retrofit Act of 2010 (Subject to a Rule).

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